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A bill to be entitled An act relating to dependency proceedings and child protection services; amending s. 39.205, F.S.; removing a reporting requirement to the Legislature; amending s. 39.407, F.S.; transferring certain duties to the department rather than the Agency for Health Care Administration; creating s. 39.5035, F.S.; providing procedures and requirements relating to deceased parents of a dependent child; amending s. 39.6011, F.S.; providing timeframes in which case plans must be filed with the court and provided to specified parties; amending s. 39.6221, F.S.; revising the conditions under which a court determines permanent guardian placement for a child; amending s. 39.806, F.S.; providing that efforts to preserve or reunify a family are not required under specified circumstances; amending s. 39.811, F.S.; providing that the court retains jurisdiction under certain circumstances; providing when certain decisions relating to adoption are reviewable; amending s. 39.812, F.S.; providing that certain persons may file a petition to adopt a child without the department's consent; providing standing; providing a standard of proof; providing responsibilities of the court in such cases; amending s. 39.820, F.S.; revising the

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definition of the term "guardian ad litem;" amending s. 63.062, F.S.; requiring the department to consent to certain adoptions; providing exceptions; amending s. 63.082, F.S.; requiring a home study of a stepparent or relative under certain circumstances; amending s. 409.1451, F.S.; removing a reporting requirement of the department and the Independent Living Services Advisory Council; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsection (7) of section 39.205, Florida Statutes, is amended to read:

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39.205 Penalties relating to reporting of child abuse, abandonment, or neglect.—

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(7) The department shall establish procedures for determining whether a false report of child abuse, abandonment, or neglect has been made and for submitting all identifying information relating to such a report to the appropriate law enforcement agency and shall report annually to the Legislature the number of reports referred.

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Section 2. Subsection (6) of section 39.407, Florida Statutes, is amended to read:

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39.407 Medical, psychiatric, and psychological examination

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and treatment of child; physical, mental, or substance abuse examination of person with or requesting child custody.—

- department may be placed by the department, without prior approval of the court, in a residential treatment center licensed under s. 394.875 or a hospital licensed under chapter 395 for residential mental health treatment only as provided in pursuant to this section or may be placed by the court in accordance with an order of involuntary examination or involuntary placement entered under pursuant to s. 394.463 or s. 394.467. All children placed in a residential treatment program under this subsection must have a guardian ad litem appointed.
 - (a) As used in this subsection, the term:
- 1. "Residential treatment" means placement for observation, diagnosis, or treatment of an emotional disturbance in a residential treatment center licensed under s. 394.875 or a hospital licensed under chapter 395.
- 2. "Least restrictive alternative" means the treatment and conditions of treatment that, separately and in combination, are no more intrusive or restrictive of freedom than reasonably necessary to achieve a substantial therapeutic benefit or to protect the child or adolescent or others from physical injury.
- 3. "Suitable for residential treatment" or "suitability" means a determination concerning a child or adolescent with an emotional disturbance as defined in s. 394.492(5) or a serious

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emotional disturbance as defined in s. 394.492(6) that each of the following criteria is met:

- a. The child requires residential treatment.
- b. The child is in need of a residential treatment program and is expected to benefit from mental health treatment.
- c. An appropriate, less restrictive alternative to residential treatment is unavailable.
- (b) Whenever the department believes that a child in its legal custody is emotionally disturbed and may need residential treatment, an examination and suitability assessment must be conducted by a qualified evaluator who is appointed by the department Agency for Health Care Administration. This suitability assessment must be completed before the placement of the child in a residential treatment center for emotionally disturbed children and adolescents or a hospital. The qualified evaluator must be a psychiatrist or a psychologist licensed in Florida who has at least 3 years of experience in the diagnosis and treatment of serious emotional disturbances in children and adolescents and who has no actual or perceived conflict of interest with any inpatient facility or residential treatment center or program.
- (c) Before a child is admitted under this subsection, the child shall be assessed for suitability for residential treatment by a qualified evaluator who has conducted a personal examination and assessment of the child and has made written

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101 findings that:

- 1. The child appears to have an emotional disturbance serious enough to require residential treatment and is reasonably likely to benefit from the treatment.
- 2. The child has been provided with a clinically appropriate explanation of the nature and purpose of the treatment.
- 3. All available modalities of treatment less restrictive than residential treatment have been considered, and a less restrictive alternative that would offer comparable benefits to the child is unavailable.

A copy of the written findings of the evaluation and suitability assessment must be provided to the department, to the guardian ad litem, and, if the child is a member of a Medicaid managed care plan, to the plan that is financially responsible for the child's care in residential treatment, all of whom must be provided with the opportunity to discuss the findings with the evaluator.

- (d) Immediately upon placing a child in a residential treatment program under this section, the department must notify the guardian ad litem and the court having jurisdiction over the child and must provide the guardian ad litem and the court with a copy of the assessment by the qualified evaluator.
 - (e) Within 10 days after the admission of a child to a

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residential treatment program, the director of the residential treatment program or the director's designee must ensure that an individualized plan of treatment has been prepared by the program and has been explained to the child, to the department, and to the quardian ad litem, and submitted to the department. The child must be involved in the preparation of the plan to the maximum feasible extent consistent with his or her ability to understand and participate, and the guardian ad litem and the child's foster parents must be involved to the maximum extent consistent with the child's treatment needs. The plan must include a preliminary plan for residential treatment and aftercare upon completion of residential treatment. The plan must include specific behavioral and emotional goals against which the success of the residential treatment may be measured. A copy of the plan must be provided to the child, to the guardian ad litem, and to the department.

treatment program must review the appropriateness and suitability of the child's placement in the program. The residential treatment program must determine whether the child is receiving benefit toward the treatment goals and whether the child could be treated in a less restrictive treatment program. The residential treatment program shall prepare a written report of its findings and submit the report to the guardian ad litem and to the department. The department must submit the report to

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the court. The report must include a discharge plan for the child. The residential treatment program must continue to evaluate the child's treatment progress every 30 days thereafter and must include its findings in a written report submitted to the department. The department may not reimburse a facility until the facility has submitted every written report that is due.

- (g)1. The department must submit, at the beginning of each month, to the court having jurisdiction over the child, a written report regarding the child's progress toward achieving the goals specified in the individualized plan of treatment.
- 2. The court must conduct a hearing to review the status of the child's residential treatment plan no later than 60 days after the child's admission to the residential treatment program. An independent review of the child's progress toward achieving the goals and objectives of the treatment plan must be completed by a qualified evaluator and submitted to the court before its 60-day review.
- 3. For any child in residential treatment at the time a judicial review is held <u>under pursuant to</u> s. 39.701, the child's continued placement in residential treatment must be a subject of the judicial review.
- 4. If at any time the court determines that the child is not suitable for continued residential treatment, the court shall order the department to place the child in the least

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restrictive setting that is best suited to meet his or her needs.

- (h) After the initial 60-day review, the court must conduct a review of the child's residential treatment plan every 90 days.
 - (i) The department must adopt rules for:
- $\underline{1.}$ Implementing timeframes for the completion of suitability assessments by qualified evaluators. \underline{and}
- $\underline{2.}$ A procedure that includes timeframes for completing the 60-day independent review by the qualified evaluators of the child's progress toward achieving the goals and objectives of the treatment plan which review must be submitted to the court.
- 3. The Agency for Health Care Administration must adopt rules for The registration of qualified evaluators, the procedure for selecting the evaluators to conduct the reviews required under this section, and a reasonable, cost-efficient fee schedule for qualified evaluators.
- Section 3. Section 39.5035, Florida Statutes, is created to read:
 - 39.5035 Deceased parents; special procedures.-
- (1) (a) 1. If both parents of a child are deceased and a legal custodian has not been appointed for the child through a probate or guardianship proceeding, then the attorney for any person who has knowledge of the facts alleged or is informed of the alleged facts, and believes them to be true, may initiate a

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- proceeding by filing a petition for adjudication and permanent commitment.
- 2. If a child has been placed in shelter status by order of the court but has not yet been adjudicated, a petition for adjudication and permanent commitment must be filed within 21 days after the shelter hearing. In all other cases, the petition must be filed within a reasonable time after the date the child was referred to protective investigation or after the petitioner first becomes aware of the facts that support the petition for adjudication and permanent commitment.
- (b) If both parents die or the last living parent dies after a child has already been adjudicated dependent, any person who has knowledge of the facts alleged or is informed of the alleged facts, and believes them to be true, may file a petition for permanent commitment.
 - (2) The petition:
- (a) Must be in writing, identify the alleged deceased parents, and provide facts that establish that both parents of the child are deceased and that a legal custodian has not been appointed for the child through a probate or guardianship proceeding.
- (b) Must be signed by the petitioner under oath stating the petitioner's good faith in filing the petition.
- (3) When a petition for adjudication and permanent commitment or a petition for permanent commitment has been

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- filed, the clerk of court shall set the case before the court for an adjudicatory hearing. The adjudicatory hearing must be held as soon as practicable after the petition is filed, but no later than 30 days after the filing date.
- (4) Notice of the date, time, and place of the adjudicatory hearing and a copy of the petition must be served on the following persons:
 - (a) Any person who has physical custody of the child.
- (b) A living relative of each parent of the child, unless a living relative cannot be found after a diligent search and inquiry.
- (c) The guardian ad litem for the child or the representative of the guardian ad litem program, if the program has been appointed.
- (5) The court shall conduct adjudicatory hearings without a jury and apply the rules of evidence in use in civil cases.

 The court must determine whether the petitioner has established by clear and convincing evidence that both parents of the child are deceased and that a legal custodian has not been appointed for the child through a probate or guardianship proceeding. A certified copy of the death certificate for each parent is sufficient evidence of the parents' deaths.
- (6) Within 30 days after an adjudicatory hearing on a petition for adjudication and permanent commitment:
 - (a) If the court finds that the petitioner has met the

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clear and convincing standard, the court shall enter a written order adjudicating the child dependent and permanently committing the child to the custody of the department for the purpose of adoption. A disposition hearing shall be scheduled no later than 30 days after the entry of the order, in which the department shall provide a case plan that identifies the permanency goal for the child to the court. Reasonable efforts must be made to place the child in a timely manner in accordance with the permanency plan and to complete all steps necessary to finalize the permanent placement of the child. Thereafter, until the adoption of the child is finalized or the child reaches the age of 18 years, whichever occurs first, the court shall hold hearings every 6 months to review the progress being made toward permanency for the child as provided in s. 39.701. If the court finds that clear and convincing evidence does not establish that both parents of a child are deceased and that a legal custodian has not been appointed for the child through a probate or quardianship proceeding, but that a preponderance of the evidence establishes that the child does not have a parent or legal custodian capable of providing supervision or care, the court shall enter a written order adjudicating the child dependent. A disposition hearing shall be scheduled no later than 30 days after the entry of the order as provided in s. 39.521. If the court finds that clear and convincing evidence (C)

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does not establish that both parents of a child are deceased and that a legal custodian has not been appointed for the child through a probate or guardianship proceeding and that a preponderance of the evidence does not establish that the child does not have a parent or legal custodian capable of providing supervision or care, the court shall enter a written order so finding and dismiss the petition.

- (7) Within 30 days after an adjudicatory hearing on a petition for permanent commitment:
- (a) If the court finds that the petitioner has met the clear and convincing standard, the court shall enter a written order permanently committing the child to the custody of the department for purposes of adoption. A disposition hearing shall be scheduled no later than 30 days after the entry of the order, in which the department shall provide an amended case plan that identifies the permanency goal for the child to the court.

 Reasonable efforts must be made to place the child in a timely manner in accordance with the permanency plan and to complete all steps necessary to finalize the permanent placement of the child. Thereafter, until the adoption of the child is finalized or the child reaches the age of 18 years, whichever occurs first, the court shall hold hearings every 6 months to review the progress being made toward permanency for the child.
- (b) If the court finds that clear and convincing evidence does not establish that both parents of a child are deceased and

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that a legal custodian has not been appointed for the child through a probate or guardianship proceeding, the court shall enter a written order denying the petition. The order has no effect on the child's prior adjudication. The order does not bar the petitioner from filing a subsequent petition for permanent commitment based on newly-discovered evidence that establishes that both parents of a child are deceased and that a legal custodian has not been appointed for the child through a probate or guardianship proceeding.

Section 4. Subsection (8) of section 39.6011, Florida Statutes, is amended to read:

- 39.6011 Case plan development.-
- (8) The case plan must be filed with the court and copies provided to all parties, including the child if appropriate: $_{\tau}$ not less than 3 business days before the disposition hearing.
- (a) Not less than 3 business days before the disposition hearing, if the disposition hearing occurs on or after the 60th day after the date the child was placed in out-of-home care; or
- (b) Not less than 3 business days before the case plan acceptance hearing, if the disposition hearing occurs before the 60th day after the date the child was placed in out-of-home care and a case plan has not been submitted under this subsection, or if the court does not approve the case plan at the disposition hearing.
 - Section 5. Paragraph (a) of subsection (1) of section

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- 326 39.6221, Florida Statutes, is amended to read:
 - 39.6221 Permanent guardianship of a dependent child.-
 - (1) If a court determines that reunification or adoption is not in the best interest of the child, the court may place the child in a permanent guardianship with a relative or other adult approved by the court if all of the following conditions are met:
 - (a) The child has been in the placement for not less than the preceding 6 months, or the preceding 3 months if the caregiver has been named as the successor guardian on the child's Guardianship Assistance Agreement.
 - Section 6. Paragraph (e) of subsection (1) and subsection (2) of section 39.806, Florida Statutes, are amended to read:
 - 39.806 Grounds for termination of parental rights.-
 - (1) Grounds for the termination of parental rights may be established under any of the following circumstances:
 - (e) When a child has been adjudicated dependent, a case plan has been filed with the court, and:
 - 1. The child continues to be abused, neglected, or abandoned by the parent or parents. The failure of the parent or parents to substantially comply with the case plan for a period of 12 months after an adjudication of the child as a dependent child or the child's placement into shelter care, whichever occurs first, constitutes evidence of continuing abuse, neglect, or abandonment unless the failure to substantially comply with

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the case plan was due to the parent's lack of financial resources or to the failure of the department to make reasonable efforts to reunify the parent and child. The 12-month period begins to run only after the child's placement into shelter care or the entry of a disposition order placing the custody of the child with the department or a person other than the parent and the court's approval of a case plan having the goal of reunification with the parent, whichever occurs first; or

- 2. The parent or parents have materially breached the case plan by their action or inaction. Time is of the essence for permanency of children in the dependency system. In order to prove the parent or parents have materially breached the case plan, the court must find by clear and convincing evidence that the parent or parents are unlikely or unable to substantially comply with the case plan before time to comply with the case plan expires; or.
- 3. The child has been in care for any 12 of the last 22 months and the parents have not substantially complied with the case plan so as to permit reunification under s. 39.522(2) unless the failure to substantially comply with the case plan was due to the parent's lack of financial resources or to the failure of the department to make reasonable efforts to reunify the parent and child.
- (2) Reasonable efforts to preserve and reunify families are not required if a court of competent jurisdiction has

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determined that any of the events described in paragraphs 376 377 (1) (b) - (d) or paragraphs (1) (f) - (n) $\frac{(1)(f)-(m)}{(1)(f)}$ have occurred. 378 Section 7. Subsection (9) of section 39.811, Florida 379 Statutes, is amended to read: 380 39.811 Powers of disposition; order of disposition. 381 (9) After termination of parental rights or a written 382 order of permanent commitment entered under s. 39.5035, the 383 court shall retain jurisdiction over any child for whom custody 384 is given to a social service agency until the child is adopted. The court shall review the status of the child's placement and 385 386 the progress being made toward permanent adoptive placement. As 387 part of this continuing jurisdiction, for good cause shown by 388 the guardian ad litem for the child, the court may review the 389 appropriateness of the adoptive placement of the child. The 390 department's decision to deny an application to adopt a child 391 who is under the court's jurisdiction is reviewable only through 392 a motion to file a chapter 63 petition as provided in s. 393 39.812(4), and is not subject to chapter 120. 394 Section 8. Subsections (4) and (5) of section 39.812, 395 Florida Statutes, are amended to read: 396 39.812 Postdisposition relief; petition for adoption.-

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been given to the department, the court has jurisdiction for the

placed in the custody of the department until the child is

adopted. After custody of a child for subsequent adoption has

The court shall retain jurisdiction over any child

purpose of reviewing the status of the child and the progress being made toward permanent adoptive placement. As part of this continuing jurisdiction, for good cause shown by the guardian ad litem for the child, the court may review the appropriateness of the adoptive placement of the child.

- (a) If the department has denied a person's application to adopt a child, the denied applicant may file a motion with the court within 30 days after the issuance of the written notification of denial. This motion allows the denied applicant to file a chapter 63 petition to adopt a child without the department's consent. The denied applicant must allege in its motion that the department unreasonably withheld its consent to the adoption. The court, as part of its continuing jurisdiction, may review and rule on the motion.
- 1. The denied applicant only has standing in the chapter
 39 proceeding to file the motion in paragraph (a) and to present
 evidence in support of the motion at a hearing, which must be
 held within 30 days after the filing of the motion.
- 2. At the hearing on the motion, the court may only consider whether the department's review of the application was consistent with its policies and made in an expeditious manner. The standard of review by the court is whether the department's denial of the application is an abuse of discretion. The court may not compare the denied applicant against another applicant to determine which placement is in the best interests of the

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- 3. If the denied applicant establishes by a preponderance of the evidence that the department unreasonably withheld its consent, the court shall enter an order authorizing the denied applicant to file a petition to adopt the child under chapter 63 without the department's consent.
- 4. If the denied applicant does not prove by a preponderance of the evidence that the department unreasonably withheld its consent, the court shall enter an order so finding and dismiss the motion.
- 5. The standing of the denied applicant in a proceeding under this chapter is terminated upon entry of the court's order.
- (b) When a licensed foster parent or court-ordered custodian has applied to adopt a child who has resided with the foster parent or custodian for at least 6 months and who has previously been permanently committed to the legal custody of the department and the department does not grant the application to adopt, the department may not, in the absence of a prior court order authorizing it to do so, remove the child from the foster home or custodian, except when:
- 1.(a) There is probable cause to believe that the child is at imminent risk of abuse or neglect;
- 2.(b) Thirty days have expired following written notice to the foster parent or custodian of the denial of the application

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to adopt, within which period no formal challenge of the department's decision has been filed; or

- $\underline{3.}$ (c) The foster parent or custodian agrees to the child's removal; or-
- 4. The department has selected another prospective adoptive parent to adopt the child and either the foster parent or custodian has not filed a motion with the court to allow him or her to file a chapter 63 petition to adopt a child without the department's consent, as provided under paragraph (a), or the court has denied such a motion.
- The petition for adoption must be filed in the (5) division of the circuit court which entered the judgment terminating parental rights, unless a motion for change of venue is granted under pursuant to s. 47.122. A copy of the consent executed by the department must be attached to the petition, unless such consent is waived under subsection (4) pursuant to s. 63.062(7). The petition must be accompanied by a statement, signed by the prospective adoptive parents, acknowledging receipt of all information required to be disclosed under s. 63.085 and a form provided by the department which details the social and medical history of the child and each parent and includes the social security number and date of birth for each parent, if such information is available or readily obtainable. The prospective adoptive parents may not file a petition for adoption until the judgment terminating parental rights becomes

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final. An adoption proceeding under this subsection is governed by chapter 63.

Section 9. Subsection (1) of section 39.820, Florida Statutes, is amended to read:

39.820 Definitions.—As used in this <u>chapter</u> part, the term:

(1) "Guardian ad litem" as referred to in any civil or criminal proceeding includes the following: the Statewide Guardian ad Litem Office, which includes circuit a certified guardian ad litem programs; program, a duly certified volunteer, a staff member, a staff attorney, a contract attorney, or a certified pro bono attorney working on behalf of a guardian ad litem or the program; staff members of a program office; a court-appointed attorney; or a responsible adult who is appointed by the court to represent the best interests of a child in a proceeding as provided for by law, including, but not limited to, this chapter, who is a party to any judicial proceeding as a representative of the child, and who serves until discharged by the court.

Section 10. Subsection (7) of section 63.062, Florida Statutes, is amended to read:

- 63.062 Persons required to consent to adoption; affidavit of nonpaternity; waiver of venue.—
- (7) If parental rights to the minor have previously been terminated, the adoption entity with which the minor has been

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placed for subsequent adoption may provide consent to the adoption. In such case, no other consent is required. If the minor has been permanently committed to the department for subsequent adoption, the department must consent to the adoption or, in the alternative, the court order entered under s.

39.812(4) finding that the department The consent of the department shall be waived upon a determination by the court that such consent is being unreasonably withheld its consent must be attached to the petition to adopt and if the petitioner must file has filed with the court a favorable preliminary adoptive home study as required under s. 63.092.

Section 11. Paragraph (b) of subsection (6) of section 63.082, Florida Statutes, is amended to read:

63.082 Execution of consent to adoption or affidavit of nonpaternity; family social and medical history; revocation of consent.—

(6)

(b) Upon execution of the consent of the parent, the adoption entity is shall be permitted to intervene in the dependency case as a party in interest and must provide the court that acquired jurisdiction over the minor, pursuant to the shelter order or dependency petition filed by the department, a copy of the preliminary home study of the prospective adoptive parents and any other evidence of the suitability of the placement. The preliminary home study must be maintained with

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strictest confidentiality within the dependency court file and the department's file. A preliminary home study must be provided to the court in all cases in which an adoption entity has intervened under pursuant to this section. The exemption in s. 63.092(3) from the home study for a stepparent or relative does not apply if a minor is under the supervision of the department or is otherwise subject to the jurisdiction of the dependency court as a result of the filing of a shelter petition, dependency petition, or termination of parental rights petition under chapter 39. Unless the court has concerns regarding the qualifications of the home study provider, or concerns that the home study may not be adequate to determine the best interests of the child, the home study provided by the adoption entity is shall be deemed to be sufficient and no additional home study needs to be performed by the department.

Section 12. Subsection (6) and paragraphs (b) and (e) of subsection (7) of section 409.1451, Florida Statutes, are amended to read:

409.1451 The Road-to-Independence Program. -

(6) ACCOUNTABILITY.—The department shall develop outcome measures for the program and other performance measures in order to maintain oversight of the program. No later than January 31 of each year, the department shall prepare a report on the outcome measures and the department's oversight activities and submit the report to the President of the Senate, the Speaker of

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the House of Representatives, and the committees with jurisdiction over issues relating to children and families in the Senate and the House of Representatives. The report must include:

- (a) An analysis of performance on the outcome measures developed under this section reported for each community-based care lead agency and compared with the performance of the department on the same measures.
- (b) A description of the department's oversight of the program, including, by lead agency, any programmatic or fiscal deficiencies found, corrective actions required, and current status of compliance.
- (c) Any rules adopted or proposed under this section since the last report. For the purposes of the first report, any rules adopted or proposed under this section must be included.
- (7) INDEPENDENT LIVING SERVICES ADVISORY COUNCIL.—The secretary shall establish the Independent Living Services Advisory Council for the purpose of reviewing and making recommendations concerning the implementation and operation of the provisions of s. 39.6251 and the Road-to-Independence Program. The advisory council shall function as specified in this subsection until the Legislature determines that the advisory council can no longer provide a valuable contribution to the department's efforts to achieve the goals of the services designed to enable a young adult to live independently.

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(b) The advisory council shall report to the secretary on the status of the implementation of the Road-to-Independence Program, efforts to publicize the availability of the Road-to-Independence Program, the success of the services, problems identified, recommendations for department or legislative action, and the department's implementation of the recommendations contained in the Independent Living Services Integration Workgroup Report submitted to the appropriate substantive committees of the Legislature by December 31, 2013. The department shall submit a report by December 31 of each year to the Governor, the President of the Senate, and the Speaker of the House of Representatives which includes a summary of the factors reported on by the council and identifies the recommendations of the advisory council and either describes the department's actions to implement the recommendations or provides the department's rationale for not implementing the recommendations. (e) The advisory council report required under paragraph

(b) must include an analysis of the system of independent living transition services for young adults who reach 18 years of age while in foster care before completing high school or its equivalent and recommendations for department or legislative action. The council shall assess and report on the most effective method of assisting these young adults to complete high school or its equivalent by examining the practices of

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601	other	states.	.								
602		Section	13.	This	act	shall	take	effect	October	1,	2020.

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