By Senator Pizzo

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A bill to be entitled An act relating to incarcerated pregnant women; amending s. 944.241, F.S.; defining the term "restrictive housing"; revising the circumstances under which a prisoner who is known to be pregnant may not be restrained; specifying conditions under which restraints may be used; requiring the Department of Corrections, correctional facilities, and certain agencies to develop policies that meet certain requirements for the use of restraints on prisoners known to be pregnant; requiring such prisoners who are in labor to be taken to an appropriate medical facility without delay; providing requirements for the care of the prisoner after she has given birth and of the prisoner's infant; prohibiting the child's birth certificate from stating the child was born in a correctional facility; requiring that invasive body cavity searches on a pregnant prisoner be conducted by a medical professional; providing an exception; prohibiting the involuntary placement of pregnant prisoners in restrictive housing; providing exceptions; requiring corrections officials to write a specified report if an extraordinary circumstance necessitates placing a pregnant prisoner in restrictive housing; providing requirements for the report; requiring corrections officials to review such reports at specified intervals; requiring copies of the reports and reviews to be provided to pregnant prisoners in restrictive housing; providing

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requirements for the treatment of pregnant prisoners placed in restrictive housing; requiring pregnant prisoners to be admitted to the infirmary under certain circumstances; providing certain privileges for pregnant prisoners admitted to the infirmary; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 944.241, Florida Statutes, is amended to read:

944.241 Shackling of Incarcerated pregnant women.-

(1) SHORT TITLE.—This section may be cited as the "Healthy Pregnancies for Incarcerated Women Act."

(2) DEFINITIONS.—As used in this section, the term:

(a) "Correctional institution" means any facility under the authority of the department or the Department of Juvenile Justice, a county or municipal detention facility, or a detention facility operated by a private entity.

 (b) "Corrections official" means the official who is responsible for oversight of a correctional institution, or his or her designee.

(c) "Department" means the Department of Corrections.

(d) "Extraordinary circumstance" means a substantial flight risk or some other extraordinary medical or security circumstance that dictates restraints be used to ensure the safety and security of the prisoner, the staff of the correctional institution or medical facility, other prisoners, or the public.

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(e) "Labor" means the period of time before a birth during which contractions are of sufficient frequency, intensity, and duration to bring about effacement and progressive dilation of the cervix.

- (f) "Postpartum recovery" means, as determined by her physician, the period immediately following delivery, including the recovery period when a woman is in the hospital or infirmary following birth, up to 24 hours after delivery unless the physician after consultation with the department or correctional institution recommends a longer period of time.
- (g) "Prisoner" means any person incarcerated or detained in any correctional institution who is accused of, convicted of, sentenced for, or adjudicated delinquent for a violation of criminal law or the terms and conditions of parole, probation, community control, pretrial release, or a diversionary program. For purposes of this section, the term includes any woman detained under the immigration laws of the United States at any correctional institution.
- (h) "Restraints" means any physical restraint or mechanical device used to control the movement of a prisoner's body or limbs, including, but not limited to, flex cuffs, soft restraints, hard metal handcuffs, a black box, chubb cuffs, leg irons, belly chains, a security or tether chain, or a convex shield.
- (i) "Restrictive housing" means the placement of some prisoners separately from the general population of a correctional institution and imposing restrictions on their movement, behavior, and privileges. The term includes placing the prisoner in medical isolation or in the infirmary.

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- (3) RESTRAINT OF PRISONERS.-
- (a) Except as provided in paragraph (b), restraints may not be used on a prisoner who is known to be pregnant:
- 1. If any doctor, nurse, or other health professional treating the prisoner in labor, in delivery, or in postpartum recovery requests that restraints not be used. If the doctor, nurse, or other health professional makes such a request, the correctional officer or other law enforcement officer accompanying the prisoner must immediately remove all restraints.
- 2. During <u>transport</u>, labor, delivery, <u>or and</u> postpartum recovery, unless the corrections official makes an individualized determination that the prisoner presents an extraordinary circumstance., except that:
- 1. The physician may request that restraints not be used for documentable medical purposes. The correctional officer, correctional institution employee, or other officer accompanying the pregnant prisoner may consult with the medical staff; however, If the corrections official officer determines there is an extraordinary public safety risk, the official may officer is authorized to apply restraints as limited by paragraph (b) subparagraph 2.
- (b) A restraint may be used on a prisoner who is known to be pregnant or in postpartum recovery only if all of the following apply:
- 1. The corrections official makes an individualized determination that the prisoner presents an extraordinary circumstance.
 - 2. The restraints used are the least restrictive necessary.

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3. If wrist restraints are used, the restraints are applied in the front of the prisoner so that she may protect herself in the event of a forward fall.

- $\underline{4.2.}$ Under no circumstances shall Leg, ankle, or waist restraints are not be used on any pregnant prisoner who is in labor or delivery.
- (b) If restraints are used on a pregnant prisoner pursuant to paragraph (a):
- 1. The type of restraint applied and the application of the restraint must be done in the least restrictive manner necessary; and
- $\underline{\text{(c)}}$ The corrections official shall make written findings within 10 days after the use of restraints as to the extraordinary circumstance that dictated the use of the restraints. These findings shall be kept on file by the department or correctional institution for at least 5 years.
- (d) The department and the corrections official of each local correctional facility or the managing official of the agency designated to transport prisoners shall develop a policy for use at each correctional facility which:
- 1. Requires a restraint used on a pregnant prisoner during transport to be the least restrictive necessary; and
- 2. Establishes a method for reporting the use of restraints on pregnant prisoners.
- (4) CARE FOR PREGNANT PRISONERS DURING LABOR AND AFTER BIRTH.—
- (a) A prisoner who is in labor shall be taken to an appropriate medical facility without delay.
 - (b) For 72 hours after the birth of an infant by a

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prisoner:

- 1. The infant must be allowed to remain with the prisoner, unless a medical professional determines that doing so would pose a health or safety risk to the prisoner or infant; and
- 2. The prisoner must have access to any nutritional or hygiene-related products necessary to care for the infant, including diapers.
- (c) A corrections official must allow a prisoner who gives birth while in a correctional facility or who already has an infant when she is admitted to a correctional facility to keep the infant with her for a reasonable time, preferably on extended furlough or in an appropriate community facility or, if that is not practicable or reasonable, in a nursery at a correctional facility which is staffed by qualified persons.
- (d) If long-term imprisonment is anticipated, the correctional facility shall help the prisoner develop necessary plans, in coordination with social service agencies, for alternative care for the infant following the 72 hours after the infant's birth. For any arrangements contemplated, a prisoner shall be informed of the consequences for the prisoner's parental rights. When a prisoner and infant are separated, the prisoner must be provided with counseling and other mental health support.
- (e) A child's birth certificate may not state that he or she was born in a correctional facility.
 - (5) INVASIVE BODY CAVITY SEARCHES.—
- (a) Except as provided under paragraph (b), an invasive body cavity search of a pregnant prisoner may be conducted only by a medical professional.

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(b) A correctional officer may conduct an invasive body cavity search of a pregnant prisoner only if the officer has a reasonable belief that the prisoner is concealing contraband. An officer who conducts an invasive body cavity search must submit a written report to the warden within 72 hours after the search. The report must:

- 1. Explain the reasons for the search; and
- 2. Identify any contraband recovered in the search.
- (6) RESTRICTIVE HOUSING.-
- (a) Except as provided in paragraph (b), a pregnant prisoner may not be involuntarily placed in restrictive housing.
- (b) A pregnant prisoner may be involuntarily placed in restrictive housing only if the corrections official of the correctional institution, in consultation with a medical professional at the correctional institution, determines that an extraordinary circumstance exists such that restrictive housing is necessary and that there are no less restrictive means available.
- 1. The corrections official shall, before placing a prisoner in restrictive housing, write a report that states:
 - a. The extraordinary circumstance that is present; and
 - b. The reason less restrictive means are not available.
- 2. The corrections official shall review the report at least every 24 hours to confirm that the extraordinary circumstance cited in the report still exists. A copy of the report and each review must be provided to the prisoner.
- (c) A pregnant prisoner who is placed in restrictive housing under this section shall be:
 - 1. Examined at least every 8 hours by a medical

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professional at the facility;

2. Housed in the least restrictive setting consistent with the health and safety of the individual; and

- 3. Given a treatment plan developed and approved by a medical professional at the facility.
- (d) If a pregnant prisoner needs infirmary care, a primary care nurse practitioner or obstetrician must provide an order for the prisoner to be admitted to the infirmary. If the prisoner has passed her due date, she must be admitted to the infirmary until labor begins or until the primary care nurse practitioner or obstetrician makes other housing arrangements. A pregnant prisoner who has been placed in the infirmary shall be provided:
- 1. The same access to outdoor recreation, visitation, mail, and telephone calls as other prisoners; and
- 2. The ability to continue to participate in other privileges and classes granted to the general population of the correctional institution.
- (c) During the third trimester of pregnancy or when requested by the physician treating a pregnant prisoner, unless there are significant documentable security reasons noted by the department or correctional institution to the contrary that would threaten the safety of the prisoner, the unborn child, or the public in general:
 - 1. Leg, ankle, and waist restraints may not be used; and
- 2. If wrist restraints are used, they must be applied in the front so the pregnant prisoner is able to protect herself in the event of a forward fall.
 - (d) In addition to the specific requirements of paragraphs

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(a)-(c), any restraint of a prisoner who is known to be pregnant must be done in the least restrictive manner necessary in order to mitigate the possibility of adverse clinical consequences.

$(7) \frac{(4)}{(4)}$ ENFORCEMENT.

- (a) Notwithstanding any relief or claims afforded by federal or state law, any prisoner who is restrained in violation of this section may file a grievance with the correctional institution, and be granted a 45-day extension if requested in writing pursuant to rules promulgated by the correctional institution.
- (b) This section does not prevent a woman harmed through the use of restraints under this section from filing a complaint under any other relevant provision of federal or state law.
 - $(8) \frac{(5)}{(5)}$ NOTICE TO PRISONERS.
- (a) By September 1, 2012, the department and the Department of Juvenile Justice shall adopt rules pursuant to ss. 120.536(1) and 120.54 to administer this section.
- (b) Each correctional institution shall inform female prisoners of the rules developed pursuant to paragraph (a) upon admission to the correctional institution, including the policies and practices in the prisoner handbook, and post the policies and practices in locations in the correctional institution where such notices are commonly posted and will be seen by female prisoners, including common housing areas and medical care facilities.
 - Section 2. This act shall take effect July 1, 2020.