1	A bill to be entitled
2	An act relating to environmental management; creating
3	s. 373.4134, F.S.; providing legislative findings;
4	providing definitions; providing for water quality
5	enhancement areas, enhancement service areas, and
6	enhancement credits; providing requirements for such
7	water quality enhancement area permits, enhancement
8	service areas, and enhancement credits; directing the
9	Department of Environmental Protection and water
10	management districts to authorize the sale and use of
11	enhancement credits for specified purposes; providing
12	that the authority of the act is supplemental;
13	directing the department to maintain enhancement
14	credit ledgers; authorizing the department to adopt
15	rules; amending s. 403.892, F.S.; correcting a cross-
16	reference; revising requirements for developers and
17	homebuilders to qualify for graywater technology
18	incentives; providing that certain occupancy is not
19	eligibility criterion for such incentives; requiring
20	the department to adopt and modify specified rules;
21	providing rulemaking requirements; authorizing
22	positions and providing an appropriation; providing an
23	effective date.
24	
25	Be It Enacted by the Legislature of the State of Florida:
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26	
27	Section 1. Section 373.4134, Florida Statutes, is created
28	to read:
29	373.4134 Water quality enhancement areas
30	(1) LEGISLATIVE FINDINGS AND INTENTThe Legislature finds
31	that:
32	(a) Water quality will be improved and adverse water
33	quality impacts of activities regulated under this part may be
34	offset by the construction, operation, maintenance, and long-
35	term management of water quality enhancement areas that provide
36	offsite compensatory treatment.
37	(b) An expansion of existing authority for regional
38	treatment to include offsite compensatory treatment in water
39	quality enhancement areas to make enhancement credits available
40	for purchase by governmental entities to offset impacts
41	regulated under this part is needed.
42	(c) The construction, operation, maintenance, and long-
43	term management of water quality enhancement areas under this
44	section will improve the certainty and long-term viability of
45	water quality treatment systems.
46	(d) Water quality enhancement areas are a valuable tool to
47	assist governmental entities in satisfying the net improvement
48	performance standards under s. 373.414(1)(b)3. to ensure
49	significant reduction of pollutant loadings.
50	(e) Water quality enhancement areas that provide water
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51	quality enhancement credits to governmental entities seeking
52	permits under this part and governmental entities seeking to
53	meet an assigned basin management action plan allocation or
54	reasonable assurance plan under s. 403.067 are considered an
55	appropriate and permittable option.
56	(2) DEFINITIONSAs used in this section, the term:
57	(a) "Enhancement credit" means a standard unit of measure
58	that represents a quantity of pollutant removed.
59	(b) "Enhancement service area" means the geographic area
60	in which the water quality enhancement area can reasonably be
61	expected to offset adverse water quality impacts.
62	(c) "Governmental entity" means any political subdivision,
63	including any state agency, department, agency of the state,
64	county, municipality, special district, school district, utility
65	authority, or other authority or any instrumentality, agency,
66	unit, or department thereof.
67	(d) "Planning unit" means the total maximum daily load
68	planning unit that is an individual tributary basin or a group
69	of smaller adjacent tributary basins with similar
70	characteristics.
71	(e) "Water quality enhancement area" means a natural
72	system constructed, operated, managed, and maintained under a
73	permit issued under this section for the purpose of providing
74	offsite, compensatory regional treatment within an identified
75	enhancement service area for which enhancement credits may be
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76	provided.
77	(f) "Water quality enhancement area permit" means a permit
78	issued for a water quality enhancement area which authorizes the
79	construction, operation, management, and maintenance of a water
80	quality enhancement area and the purchase and sale of
81	enhancement credits.
82	(3) WATER QUALITY ENHANCEMENT AREAS
83	(a) The construction, operation, management, and
84	maintenance of a water quality enhancement area must be approved
85	through the environmental resource permitting process.
86	Department rules pertaining to environmental resource permits
87	apply to water quality enhancement areas and enhancement
88	credits.
89	(b) Water quality enhancement credits may only be sold to
90	governmental entities.
91	(c) A water quality enhancement area must address the
92	contributions of pollutants for those parameters in an
93	enhancement service area that does not meet state water quality
94	standards.
95	(d) A water quality enhancement area must use, create, or
96	improve natural systems in order to improve water quality.
97	(e) A governmental entity may use a water quality
98	enhancement area for its own water quality needs. However, a
99	governmental entity may not act as a sponsor to construct,
100	operate, manage, or maintain a water quality enhancement area or
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101 market enhancement credits to third parties. 102 (f) A local government may not require a permit or 103 otherwise impose regulations governing the operation of a water 104 quality enhancement area. 105 (4) WATER QUALITY ENHANCEMENT AREA PERMIT.-106 To obtain a water quality enhancement area permit, the (a) applicant must provide reasonable assurances that the proposed 107 108 water quality enhancement area will: 109 1. Meet the requirements for issuance of an environmental 110 resource permit. 2. Benefit water quality in the enhancement service area. 111 112 3. Achieve defined performance or success criteria for the 113 reduction of pollutants or other constituents that prevent 114 receiving waters from meeting state water quality standards. 115 4. Ensure long-term pollutant reduction through effective 116 operation and maintenance in perpetuity by designation of a 117 responsible long-term maintenance entity supported by an 118 endowment or other long-term financial assurance sufficient to 119 ensure perpetual operation and maintenance. 120 5. Demonstrate sufficient legal or equitable interest in the property to ensure access and perpetual protection and 121 122 management of the land within the water quality enhancement 123 area. 6. Provide for permanent preservation of the water quality 124 125 enhancement area under s. 704.06.

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126	(b) The water quality enhancement area permit must provide
127	for the assessment, valuation, and award of credits based on
128	units of pollutants removed. To assist the department in
129	determining enhancement credits, a water quality enhancement
130	area application must include the following information:
131	1. Rainfall data over the longest period of record
132	available collected from the closest site to the proposed water
133	quality enhancement area, preferably within the same drainage
134	basin.
135	2. Anticipated average annual water quality and quantity
136	inflows to the proposed water quality enhancement area, based on
137	published local data collected over a period of record that most
138	closely matches the rainfall data under this paragraph.
139	3. Site-specific conditions affecting the anticipated
140	performance of the proposed water quality enhancement area,
141	including the proposed treatment type and the anticipated
142	associated reduction rates, as demonstrated by the performance
143	of other areas where the treatment type has been established and
144	operating over a minimum of two consecutive wet and dry seasons.
145	4. Data from collection stations, approved in advance by
146	the department, in sites that the department deems sufficient to
147	determine flows and local water quality conditions.
148	(c) The issuance of a water quality enhancement area
149	permit under this subsection does not preclude the
150	responsibility of an applicant to obtain other applicable

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151	federal, state, and local permits for construction activities
152	associated with the water quality enhancement area.
153	(5) ENHANCEMENT SERVICE AREA
154	(a) An enhancement service area shall be based on a basin
155	management action plan or reasonable assurance plan boundary
156	adopted by the department. If the department does not adopt a
157	basin management action plan or reasonable assurance plan
158	boundary, the enhancement service area shall be the planning
159	unit.
160	(b) A water quality enhancement area may only provide
161	enhancement credits in an enhancement service area, except for:
162	1. Projects with adverse impacts located partially within
163	the enhancement service area.
164	2. Linear projects, such as roadways, transmission lines,
165	distribution lines, pipelines, railways, or seaports listed in
166	<u>s. 311.09(1).</u>
167	(c) Once an enhancement service area has been established
168	by the department, the enhancement service area shall be
169	accepted by all water management districts and local
170	governments.
171	(6) ENHANCEMENT CREDITS
172	(a) The department or water management district shall
173	authorize the sale and use of enhancement credits to
174	governmental entities to offset adverse water quality impacts of
175	activities regulated under this part or to assist governmental
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176	entities seeking to meet an assigned basin management action
177	plan allocation or reasonable assurance plan pursuant to s.
178	403.067.
179	(b) Water quality improvement projects using natural
180	systems or land use modifications, including, but not limited
181	to, constructed wetlands or minor impoundments that reduce
182	pollutants to a receiving water body may be used by an applicant
183	to generate enhancement credits if approved by the department.
184	(c) The department shall provide for and maintain a ledger
185	that tracks the award, release, and use of enhancement credits.
186	1. The operator of a water quality enhancement area shall
187	notify the department of the amount of enhancement credits sold
188	or used within 30 days after the date the enhancement credit
189	transaction is completed.
190	2. A water management district that authorizes applicants
191	seeking permits under this part to use enhancement credits to
192	offset water quality impacts must report to the department the
193	amount of enhancement credits used by the applicant.
194	(d) Reductions in pollutant loading required under any
195	state regulatory program are not eligible to be considered as
196	enhancement credits.
197	(e) Enhancement credits may not be used by point source
198	dischargers to satisfy regulatory requirements other than those
199	necessary to obtain an environmental resource permit for

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200	construction and operation of the surface water management
201	system of the site.
202	(f) Use of enhancement credits made available by a water
203	quality enhancement area shall be voluntary.
204	(g) Any landowner, discharger, or other responsible person
205	regulated under this part or s. 403.067 that is implementing
206	applicable management strategies specified in an adopted basin
207	management action plan or reasonable assurance plan may not be
208	required by any permit or other enforcement action to use
209	enhancement credits to reduce pollutant loads to achieve the
210	pollutant reductions established pursuant to s. 403.067.
211	(h) A local government may not deny the use of enhancement
212	credits due to the location of the water quality enhancement
213	area outside the jurisdiction of the local government.
214	(7) AUTHORITYThe authority granted to the department
215	under this section is supplemental to the authority granted
216	<u>under s. 403.067(8).</u>
217	(8) RULESThe department may adopt rules to implement
218	this section.
219	Section 2. Paragraph (b) of subsection (1) and paragraphs
220	(a) and (d) of subsection (3) of section 403.892, Florida
221	Statutes, are amended, and subsection (6) is added to that
222	section, to read:
223	403.892 Incentives for the use of graywater technologies
224	(1) As used in this section, the term:
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225	(b) "Graywater" has the same meaning as in <u>s.</u>
226	<u>381.0065(2)(f)</u> s. 381.0065(2)(e) .
227	(3) To qualify for the incentives under subsection (2),
228	the developer or homebuilder must certify to the applicable
229	governmental entity as part of its application for development
230	approval or amendment of a development order that all of the
231	following conditions are met:
232	(a) The proposed or existing development has at least 25
233	single-family residential homes that are either detached or
234	multifamily dwellings. This paragraph does not apply to
235	multifamily projects over five stories in height.
236	(d) The required maintenance of the graywater system will
237	be the responsibility of the <u>owner</u> residential homeowner.
238	(6) This section does not apply to multifamily projects
239	over five stories in height. Whether a dwelling is owner
240	occupied is not an eligibility criterion for a developer or
241	homebuilder to receive the incentives authorized under this
242	section.
243	Section 3. The Department of Environmental Protection
244	shall adopt and modify rules adopted pursuant to ss. 373.4136
245	and 373.414, Florida Statues, to ensure that required financial
246	assurances are equivalent and sufficient to provide for the
247	long-term management of mitigation permitted under ss. 373.4136
248	and 373.414, Florida Statues. The department, in consultation
249	with the water management districts, shall include the
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250	rulemaking required by this section in existing active
251	rulemaking, or shall complete rule development by June 30, 2023.
252	Section 4. For the 2022-2023 fiscal year, nine full-time
253	equivalent positions with associated salary rate of 479,000 are
254	authorized and the sum of \$878,275 in recurring funds from the
255	General Revenue Fund are appropriated to the Department of
256	Environmental Protection for the purpose of implementing this
257	act.
258	Section 5. This act shall take effect July 1, 2022.
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