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A bill to be entitled An act relating to health care provider accountability; creating ss. 395.1062 and 400.0232, F.S.; defining the terms "health care practitioner" and "health care worker"; providing criminal and civil immunity to health care workers of hospitals and nursing home facilities, respectively, who carry out directives of a supervising health care practitioner or entity; providing an exception; amending s. 400.141, F.S.; requiring the Agency for Health Care Administration to provide a report on the success of the personal care attendant program to the Governor and the Legislature by a specified date each year; providing requirements for the report; requiring nursing home facilities to report to the agency common ownership relationships they or their parent companies share with certain entities; requiring the agency to work with stakeholders to determine how such reporting shall be conducted; requiring the agency to submit a report of such reported common ownership relationships to the Governor and the Legislature by a specified date each year; requiring the agency to adopt rules; amending s. 409.908, F.S.; revising the rate methodology for the agency's long-term care reimbursement plan; requiring the agency to add a

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2.6 quality metric to its Quality Incentive Program for a 27 specified purpose; providing an effective date. 28 29 Be It Enacted by the Legislature of the State of Florida: 30 Section 1. Section 395.1062, Florida Statutes, is created 31 32 to read: 395.1062 Immunity from liability; certain health care 33 34 workers.-35 (1) As used in this section, the term: "Health care practitioner" has the same meaning as 36 37 provided in s. 456.001. "Health care worker" means a health care practitioner 38 39 or a person otherwise licensed, registered, or certified to 40 provide health care services in this state. The term also 41 includes unlicensed persons authorized by law to perform tasks 42 delegated by, or provide health care services under the 43 supervision of, a licensed, registered, or certified person or 44 entity. 45 (2) A health care worker of a hospital who carries out the 46 directive of a supervising health care practitioner or hospital 47 is not subject to criminal prosecution or civil liability, and 48 is deemed not to have engaged in unprofessional conduct, as a 49 result of carrying out the health care directive. 50 (3) This section does not apply if it is shown by a

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preponderance of the evidence that the health care worker did

entity.

not, in good faith, comply with the minimum standards of
acceptable and prevailing practice, including, but not limited
to, engaging in acts for which the health care worker is not
qualified by training or experience.
Section 2. Section 400.0232, Florida Statutes, is created
to read:
400.0232 Immunity from liability; certain health care
workers.—
(1) As used in this section, the term:
(a) "Health care practitioner" has the same meaning as
provided in s. 456.001.
(b) "Health care worker" means a health care practitioner
or a person otherwise licensed, registered, or certified to
provide health care services in this state. The term also
includes unlicensed persons authorized by law to perform tasks

(2) A health care worker who carries out the directive of a supervising health care practitioner, a nursing home administrator, or a nursing home facility is not subject to criminal prosecution or civil liability, and is deemed not to have engaged in unprofessional conduct, as a result of carrying out the health care directive.

supervision of, a licensed, registered, or certified person or

delegated by, or provide health care services under the

(3) This section does not apply if it is shown by a preponderance of the evidence that the health care worker did not, in good faith, comply with the minimum standards of acceptable and prevailing practice, including, but not limited to, engaging in acts for which the health care worker is not qualified by training or experience.

Section 3. Paragraph (w) of subsection (1) of section 400.141, Florida Statutes, is amended, and paragraph (x) is added to that subsection, to read:

400.141 Administration and management of nursing home facilities.—

- (1) Every licensed facility shall comply with all applicable standards and rules of the agency and shall:
- (w) Be allowed to employ personal care attendants as defined in s. 400.211(2)(d), if such personal care attendants are participating in the personal care attendant training program developed by the agency, in accordance with 42 C.F.R. ss. 483.151-483.154, in consultation with the Board of Nursing.
- 1. The personal care attendant program must consist of a minimum of 16 hours of education and must include all of the topics and lessons specified in the program curriculum.
- 2. The program curriculum must include, but need not be limited to, training in all of the following content areas:
 - a. Residents' rights.

b. Confidentiality of residents' personal information and

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- c. Control of contagious and infectious diseases.
- d. Emergency response measures.
- e. Assistance with activities of daily living.
- f. Measuring vital signs.
 - q. Skin care and pressure sores prevention.
- 107 h. Portable oxygen use and safety.
 - i. Nutrition and hydration.
 - j. Dementia care.
 - 3. A personal care attendant must complete the 16 hours of required education before having any direct contact with a resident.
 - 4. A personal care attendant may not perform any task that requires clinical assessment, interpretation, or judgment.
 - 5. An individual employed as a personal care attendant under s. 400.211(2)(d) must work exclusively for one nursing facility before becoming a certified nursing assistant.

The agency shall adopt rules necessary to implement this paragraph. If the state of emergency declared by the Governor pursuant to Executive Order No. 20-52 is terminated before the agency adopts rules to implement this paragraph, the agency shall authorize the continuation of the personal care attendant program until the agency adopts such rules. On January 1 of each year, the agency shall provide a report to the Governor, the

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126 President of the Senate, and the Speaker of the House of 127 Representatives regarding the success of the program, including, 128 but not limited to, the number of personal care attendants who 129 took and passed the certified nursing assistant exam after 4 130 months of initial employment with a single nursing facility as provided in s. 400.211(2); any adverse actions related to 131 132 patient care involving personal care attendants; the number of 133 certified nursing assistants who are employed and remain 134 employed each year after completing the personal care attendant 135 program; and the turnover rate of personal care attendants in 136 nursing home facilities. 137 (x) Report to the agency any common ownership the facility 138 or its parent company shares with a staffing or management 139 company, a vocational or physical rehabilitation company, or any 140 other company that conducts business within the nursing home 141 facility. The agency shall work with stakeholders to determine 142 how this reporting shall be conducted. By January 15 of each 143 year, the agency shall submit a report to the Governor, the President of the Senate, and the Speaker of the House of 144 145 Representatives on all common ownership relationships reported 146 to the agency in the preceding calendar year. The agency shall adopt rules to implement this paragraph. 147 148 Section 4. Paragraph (b) of subsection (2) of section 149 409.908, Florida Statutes, is amended to read: 150 409.908 Reimbursement of Medicaid providers. - Subject to

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specific appropriations, the agency shall reimburse Medicaid providers, in accordance with state and federal law, according to methodologies set forth in the rules of the agency and in policy manuals and handbooks incorporated by reference therein. These methodologies may include fee schedules, reimbursement methods based on cost reporting, negotiated fees, competitive bidding pursuant to s. 287.057, and other mechanisms the agency considers efficient and effective for purchasing services or goods on behalf of recipients. If a provider is reimbursed based on cost reporting and submits a cost report late and that cost report would have been used to set a lower reimbursement rate for a rate semester, then the provider's rate for that semester shall be retroactively calculated using the new cost report, and full payment at the recalculated rate shall be effected retroactively. Medicare-granted extensions for filing cost reports, if applicable, shall also apply to Medicaid cost reports. Payment for Medicaid compensable services made on behalf of Medicaid-eligible persons is subject to the availability of moneys and any limitations or directions provided for in the General Appropriations Act or chapter 216. Further, nothing in this section shall be construed to prevent or limit the agency from adjusting fees, reimbursement rates, lengths of stay, number of visits, or number of services, or making any other adjustments necessary to comply with the availability of moneys and any limitations or directions

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provided for in the General Appropriations Act, provided the adjustment is consistent with legislative intent.

(2)

- (b) Subject to any limitations or directions in the General Appropriations Act, the agency shall establish and implement a state Title XIX Long-Term Care Reimbursement Plan for nursing home care in order to provide care and services in conformance with the applicable state and federal laws, rules, regulations, and quality and safety standards and to ensure that individuals eligible for medical assistance have reasonable geographic access to such care.
- 1. The agency shall amend the long-term care reimbursement plan and cost reporting system to create direct care and indirect care subcomponents of the patient care component of the per diem rate. These two subcomponents together shall equal the patient care component of the per diem rate. Separate prices shall be calculated for each patient care subcomponent, initially based on the September 2016 rate setting cost reports and subsequently based on the most recently audited cost report used during a rebasing year. The direct care subcomponent of the per diem rate for any providers still being reimbursed on a cost basis shall be limited by the cost-based class ceiling, and the indirect care subcomponent may be limited by the lower of the cost-based class ceiling, the target rate class ceiling, or the individual provider target. The ceilings and targets apply only

201	to providers being reimbursed on a cost-based system. Effective
202	October 1, 2018, a prospective payment methodology shall be
203	implemented for rate setting purposes with the following
204	parameters:
205	a. Peer Groups, including:
206	(I) North-SMMC Regions 1-9, less Palm Beach and Okeechobee
207	Counties; and
802	(II) South-SMMC Regions 10-11, plus Palm Beach and
209	Okeechobee Counties.
210	b. Percentage of Median Costs based on the cost reports
211	used for September 2016 rate setting:
212	(I) Direct Care Costs
213	(II) Indirect Care Costs 92 percent.
214	(III) Operating Costs
215	c. Floors:
216	(I) Direct Care Component <u>100</u> 95 percent.
217	(II) Indirect Care Component 92.5 percent.
218	(III) Operating Component
219	d. Pass-through Payments Real Estate and
220	Personal Property
221	Taxes and Property Insurance.
222	e. Quality Incentive Program Payment
223	Pool 6 percent of September
224	2016 non-property related
225	payments of included facilities.

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226	f. Quality Score Threshold to Quality for Quality
227	Incentive
228	Payment 20th percentile of included facilities.
229	g. Fair Rental Value System Payment Parameters:
230	(I) Building Value per Square Foot based on 2018 RS Means.
231	(II) Land Valuation10 percent of Gross Building value.
232	(III) Facility Square Footage Actual Square Footage.
233	(IV) Moveable Equipment Allowance \$8,000 per bed.
234	(V) Obsolescence Factor 1.5 percent.
235	(VI) Fair Rental Rate of Return 8 percent.
236	(VII) Minimum Occupancy 90 percent.
237	(VIII) Maximum Facility Age 40 years.
238	(IX) Minimum Square Footage per Bed
239	(X) Maximum Square Footage for Bed500.
240	(XI) Minimum Cost of a renovation/replacements\$500 per
241	bed.
242	h. Ventilator Supplemental payment of \$200 per Medicaid
243	day of 40,000 ventilator Medicaid days per fiscal year.
244	2. The direct care subcomponent shall include salaries and
245	benefits of direct care staff providing nursing services
246	including registered nurses, licensed practical nurses, and
247	certified nursing assistants who deliver care directly to
248	residents in the nursing home facility, allowable therapy costs,
249	and dietary costs. This excludes nursing administration, staff
250	development, the staffing coordinator, and the administrative

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portion of the minimum data set and care plan coordinators. The direct care subcomponent also includes medically necessary dental care, vision care, hearing care, and podiatric care.

- 3. All other patient care costs shall be included in the indirect care cost subcomponent of the patient care per diem rate, including complex medical equipment, medical supplies, and other allowable ancillary costs. Costs may not be allocated directly or indirectly to the direct care subcomponent from a home office or management company.
- 4. On July 1 of each year, the agency shall report to the Legislature direct and indirect care costs, including average direct and indirect care costs per resident per facility and direct care and indirect care salaries and benefits per category of staff member per facility.
- 5. Every fourth year, the agency shall rebase nursing home prospective payment rates to reflect changes in cost based on the most recently audited cost report for each participating provider.
- 6. A direct care supplemental payment may be made to providers whose direct care hours per patient day are above the 80th percentile and who provide Medicaid services to a larger percentage of Medicaid patients than the state average.
- 7. For the period beginning on October 1, 2018, and ending on September 30, 2021, the agency shall reimburse providers the greater of their September 2016 cost-based rate or their

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prospective payment rate. Effective October 1, 2021, the agency shall reimburse providers the greater of 95 percent of their cost-based rate or their rebased prospective payment rate, using the most recently audited cost report for each facility. This subparagraph shall expire September 30, 2023.

2.76

- 8. Pediatric, Florida Department of Veterans Affairs, and government-owned facilities are exempt from the pricing model established in this subsection and shall remain on a cost-based prospective payment system. Effective October 1, 2018, the agency shall set rates for all facilities remaining on a cost-based prospective payment system using each facility's most recently audited cost report, eliminating retroactive settlements.
- 9. The agency shall add a quality metric to the Quality Incentive Program to measure direct care staff turnover and the long-term retention of direct care staff for purposes of recognizing that a stable workforce increases the quality of nursing home resident care, as described in s. 400.235.

It is the intent of the Legislature that the reimbursement plan achieve the goal of providing access to health care for nursing home residents who require large amounts of care while encouraging diversion services as an alternative to nursing home care for residents who can be served within the community. The agency shall base the establishment of any maximum rate of

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payment, whether overall or component, on the available moneys as provided for in the General Appropriations Act. The agency may base the maximum rate of payment on the results of scientifically valid analysis and conclusions derived from objective statistical data pertinent to the particular maximum rate of payment. The agency shall base the rates of payments in accordance with the minimum wage requirements as provided in the General Appropriations Act.

Section 5. This act shall take effect July 1, 2023.

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