

LEGISLATIVE ACTION

Senate Comm: RCS 02/08/2024 House

The Committee on Community Affairs (Martin) recommended the following:

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Senate Amendment (with title amendment)

Delete everything after the enacting clause

and insert:

Section 1. This act may be cited as the "Historic Florida Monuments and Memorials Protection Act."

Section 2. Section 267.201, Florida Statutes, is created to read:

267.201 Protection of historic monuments and memorials.-(1) As used in this section, the term:

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| 11 | (a) "Department" means the Department of State. |
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| 12 | (b) "Division" means the Division of Historical Resources |
| 13 | within the department. |
| 14 | (c) "Historic Florida military monument or memorial" means |
| 15 | a historic Florida monument or memorial that honors or recounts |
| 16 | the military service of any past or present military personnel, |
| 17 | including any armed conflict since settlers from other countries |
| 18 | came to what is now the United States. |
| 19 | (d) "Historic Florida monument or memorial" means a |
| 20 | permanent statue, marker, plaque, flag, banner, cenotaph, |
| 21 | religious symbol, painting, seal, tombstone, or display |
| 22 | constructed and located on public property which has been |
| 23 | displayed for at least 25 years with the intent of being |
| 24 | permanently displayed or perpetually maintained and which is |
| 25 | dedicated to any persons, places, or events that were important |
| 26 | in the past or that are in remembrance or recognition of a |
| 27 | significant person or event in state history. |
| 28 | (e) "Local government" means any municipality, county, |
| 29 | school district, state college, state university, or any other |
| 30 | political subdivision of the state. |
| 31 | (2)(a) It is the intent of the Legislature to declare void |
| 32 | all ordinances, regulations, and executive actions regarding the |
| 33 | removal, damage, or destruction of historic Florida monuments or |
| 34 | memorials which have been enacted by any local government. |
| 35 | (b) It is also the intent of the Legislature that the state |
| 36 | act to protect each historic Florida monument or memorial from |
| 37 | removal, damage, or destruction. The Legislature finds that an |
| 38 | accurate and factual history belongs to all Floridians and |
| 39 | future generations and the state has an obligation to protect |

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40 and preserve such history. (c) Further, it is the intent of the Legislature to provide 41 42 statewide uniformity through the division. It is also the 43 Legislature's intent that the division actively work to protect, 44 preserve, and ensure that each historic Florida monument or 45 memorial is not removed, damaged, or destroyed, regardless of 46 the location of such monument or memorial in the state, and 47 consult with the Department of Veterans' Affairs on actions 48 regarding historic Florida military monuments or memorials. 49 (3) The state occupies the whole field of removal, damage, 50 or destruction of historic Florida monuments or memorials to the 51 exclusion of any existing or future local government ordinance, regulation, or rule, or any action by an elected or appointed 52 53 local government official, and any such ordinances, regulations, 54 rules, or actions are void. 55 (4) (a) Any local government or elected or appointed local 56 government official who violates the Legislature's occupation of the whole field of removal, damage, or destruction of historic 57 Florida monuments or memorials by enacting or enforcing any 58 59 local ordinance, regulation, or rule impinging upon such 60 exclusive occupation of the field shall be liable as provided in 61 this subsection. 62 (b) If a local government violates paragraph (a), the court shall declare the ordinance, regulation, or rule invalid and 63 64 issue a permanent injunction against the local government 65 prohibiting it from enforcing such ordinance, regulation, or 66 rule. It is no defense that in enacting the ordinance, 67 regulation, or rule the local government was acting in good 68 faith or upon advice of counsel.

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| 69 | (c) The court shall assess a civil fine of up to \$1,000 |
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| 70 | against an elected or appointed local government official who |
| 71 | knowingly and willfully violates paragraph (a). |
| 72 | (d) Except as required by applicable law, public funds may |
| 73 | not be used to defend or reimburse the unlawful conduct of an |
| 74 | elected or appointed local government official found to have |
| 75 | knowingly and willfully violated paragraph (a). |
| 76 | (e)1. A person or an organization described in subparagraph |
| 77 | 2. may file suit against a local government or an elected or |
| 78 | appointed local government official in any court of this state |
| 79 | having jurisdiction over the defendant to the suit for |
| 80 | declaratory or injunctive relief and for actual damages, as |
| 81 | limited herein, caused by the violation. A court shall award a |
| 82 | prevailing plaintiff in any such suit: |
| 83 | a. Reasonable attorney fees and costs in accordance with |
| 84 | the laws of this state; and |
| 85 | b. The actual damages incurred, but not more than \$100,000. |
| 86 | 2. The following have standing to bring a civil action for |
| 87 | any violation of paragraph (a): |
| 88 | a. A group involved in the design, erection, or care of the |
| 89 | monument or memorial or a member of such a group. |
| 90 | b. A group or person regularly using the monument or |
| 91 | memorial for remembrance. |
| 92 | (5) If a historic Florida monument or memorial is removed, |
| 93 | damaged, or destroyed by a local government in violation of |
| 94 | paragraph (4)(a), the local government is liable for restoring |
| 95 | or relocating such monument or memorial to its original |
| 96 | condition or location or as close as possible to the original |
| 97 | condition or location within 3 years after the date of the |

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| 98 | removal, damage, or destruction. If the local government does |
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| 99 | not have the necessary funds, the state shall restore or |
| 100 | relocate such monument or memorial and the department shall |
| 101 | withhold from the local government all arts, cultural, and |
| 102 | historic preservation funding until the local government |
| 103 | reimburses the state for the cost of restoring or relocating |
| 104 | such monument or memorial, and all such funds shall again be |
| 105 | available to the local government once the state is repaid. The |
| 106 | local government may not retroactively collect any of the |
| 107 | department funds that otherwise would have been received during |
| 108 | the period that state funds were withheld. |
| 109 | (6)(a) A local government may only remove a historic |
| 110 | Florida monument or memorial temporarily due to military |
| 111 | necessity or for any construction or infrastructure project. |
| 112 | (b) The local government proposing to remove such monument |
| 113 | or memorial shall put into an escrow account the good-faith |
| 114 | estimate of the funds necessary to relocate the monument or |
| 115 | memorial. |
| 116 | (c) A historic Florida monument or memorial temporarily |
| 117 | removed for such purpose shall be temporarily relocated to a |
| 118 | site of similar prominence, honor, visibility, and access within |
| 119 | the same county or municipality in which the monument or |
| 120 | memorial was originally located. |
| 121 | (d)1. A local government must provide written notification |
| 122 | to the division, on a form prescribed by the department in |
| 123 | consultation with the Department of Veterans' Affairs: |
| 124 | a. Of the temporary removal of a historic Florida monument |
| 125 | or memorial. The written notification must be provided within 10 |
| 126 | days after the date of the local government's decision to |

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| 127 | temporarily remove the historic Florida monument or memorial. |
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| 128 | b. That the military necessity has ceased or that the |
| 129 | construction or infrastructure project is completed. The written |
| 130 | notification must be provided within a reasonable time, but not |
| 131 | more than 30 days, after the military necessity has ceased or |
| 132 | the construction or infrastructure project has been completed. |
| 133 | 2. The historic Florida monument or memorial shall be |
| 134 | relocated back at the original location or, if that is not |
| 135 | possible, at a site with similar prominence, honor, visibility, |
| 136 | and access within the same county or municipality as determined |
| 137 | by the department after consultation with the Florida Historical |
| 138 | Commission or, for a historic Florida military monument or |
| 139 | memorial, after consultation with the Department of Veterans' |
| 140 | Affairs. |
| 141 | (7) (a) The division shall take any issue regarding |
| 142 | protecting, preserving, or relocating a historic Florida |
| 143 | monument or memorial to the Florida Historical Commission or, in |
| 144 | the case of a historic Florida military monument or memorial, to |
| 145 | the Department of Veterans' Affairs, for a recommendation to |
| 146 | take action, to defer making a decision, or to not make a |
| 147 | decision. |
| 148 | (b) The division shall make a written record of its |
| 149 | decision to take action, to defer making a decision, or to not |
| 150 | make a decision and the reasons therefor in consultation with |
| 151 | the Florida Historical Commission or, in the case of a historic |
| 152 | Florida military monument or memorial, the Department of |
| 153 | Veterans' Affairs. |
| 154 | (8) The department, in consultation with the Department of |
| 155 | Veterans' Affairs, may adopt rules to implement this section. |
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| 156 | (9) This section applies to any monuments and memorials |
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| 157 | that have been removed, damaged, or destroyed on or after July |
| 158 | 1, 2018. |
| 159 | Section 3. If any provision of this act or its application |
| 160 | to any person or circumstance is held invalid, the invalidity |
| 161 | does not affect other provisions or applications of this act |
| 162 | which can be given effect without the invalid provision or |
| 163 | application, and to this end the provisions of this act are |
| 164 | severable. |
| 165 | Section 4. This act shall take effect July 1, 2024. |
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| 167 | ========== T I T L E A M E N D M E N T ================================= |
| 168 | And the title is amended as follows: |
| 169 | Delete everything before the enacting clause |
| 170 | and insert: |
| 171 | A bill to be entitled |
| 172 | An act relating to protection of historic monuments |
| 173 | and memorials; providing a short title; creating s. |
| 174 | 267.201, F.S.; defining terms; providing legislative |
| 175 | intent and findings; preempting regulation of |
| 176 | specified monuments and memorials to the state; |
| 177 | prohibiting persons and specified entities from taking |
| 178 | certain actions relating to historic monuments and |
| 179 | memorials on public property; requiring courts to |
| 180 | declare certain ordinances, regulations, and rules of |
| 181 | a local government to be invalid and issue permanent |
| 182 | injunctions against the local government; providing |
| 183 | that it is no defense that a local government was |
| 184 | acting in good faith or upon the advice of counsel; |

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185 providing civil penalties for certain officials who 186 engage in certain actions; prohibiting the use of public funds to defend or reimburse unlawful conduct 187 188 of certain persons; authorizing specified persons and organizations to file suit against specified entities 189 190 for injunctive relief and actual damages; requiring 191 the court to award prevailing plaintiffs specified 192 fees and damages; providing for standing to bring 193 civil actions; providing that a local government is 194 liable in certain instances; requiring the state to 195 restore or relocate a monument or memorial in certain 196 circumstances; prohibiting the distribution of certain 197 funding to local governments until they reimburse the 198 state; authorizing the removal or temporary relocation 199 of a monument or memorial only in certain instances 200 provided certain requirements are met; requiring 201 certain local governments to place funds in escrow for 202 a specified purpose; specifying requirements for the 203 siting of temporarily relocated monuments and 204 memorials; requiring local governments to notify, in 205 writing on a specified form, the Division of 206 Historical Resources of the temporary relocation of 207 certain monuments and memorials within a specified 208 timeframe; providing that specified monuments and 209 memorials must be placed in their original location or 210 a location meeting specified requirements; specifying 211 certain duties of the division and the Department of 212 Veterans' Affairs concerning certain monuments or memorials; providing for rulemaking; providing for 213



214 retroactive application; providing for severability; 215 providing an effective date.

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