

LEGISLATIVE ACTION

Senate . Comm: RCS . 02/06/2024 . House

The Committee on Transportation (Hutson) recommended the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause

and insert:

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Section 1. Section 427.011, Florida Statutes, is reordered and amended to read:

427.011 Definitions.—For the purposes of ss. 427.011-427.017:

(11) (1) "Transportation disadvantaged" means those persons who because of physical or mental disability, income status, or

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11 age are unable to transport themselves or to purchase 12 transportation and are, therefore, dependent upon others to 13 obtain access to health care, employment, education, shopping, 14 social activities, or other life-sustaining activities, or 15 children who are handicapped or high-risk or at-risk as defined 16 in s. 411.202.

(6) (2) "Metropolitan planning organization" means the organization responsible for carrying out transportation planning and programming in accordance with the provisions of 23 U.S.C. s. 134, as provided in 23 U.S.C. s. 104(f)(3).

(1) (3) "Agency" means an official, officer, commission, authority, council, committee, department, division, bureau, board, section, or any other unit or entity of the state or of a city, town, municipality, county, or other local governing body or a private nonprofit transportation service-providing agency.

(13) (4) "Transportation improvement program" means a staged multiyear program of transportation improvements, including an annual element, which is developed by a metropolitan planning organization or designated official planning agency.

(2)(5) "Community transportation coordinator" means a transportation entity recommended by a metropolitan planning organization, or by the appropriate designated official planning agency as provided for in ss. 427.011-427.017 in an area outside the purview of a metropolitan planning organization, to ensure that coordinated transportation services are provided to the transportation disadvantaged population in a designated service area.

38 <u>(14)(6)</u> "Transportation operator" means one or more public, 39 private for-profit, or private nonprofit entities engaged by the

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40 community transportation coordinator to provide service to 41 transportation disadvantaged persons pursuant to a coordinated 42 system service plan.

43 <u>(3) (7)</u> "Coordinating board" means an advisory entity in 44 each designated service area composed of representatives 45 appointed by the metropolitan planning organization or 46 designated official planning agency, to provide assistance to 47 the community transportation coordinator relative to the 48 coordination of transportation services.

<u>(9)(8)</u> "Purchasing agency" means a department or agency whose head is an ex officio, nonvoting adviser to the commission, or an agency that purchases transportation services for the transportation disadvantaged.

(8)(9) "Paratransit" means those elements of public transit which provide service between specific origins and destinations selected by the individual user with such service being provided at a time that is agreed upon by the user and provider of the service. Paratransit service is provided by taxis, limousines, "dial-a-ride," buses, and other demand-responsive operations that are characterized by their nonscheduled, nonfixed route nature.

61 (12) (10) "Transportation disadvantaged funds" means any local government, state, or available federal funds that are for 62 63 the transportation of the transportation disadvantaged. Such 64 funds may include, but are not limited to, funds for planning, 65 Medicaid transportation, administration, operation, procurement, 66 and maintenance of vehicles or equipment and capital investments. Transportation disadvantaged funds do not include 67 funds for the transportation of children to public schools. 68

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69	(4) (11) "Coordination" means the arrangement for the
70	provision of transportation services to the transportation
71	disadvantaged in a manner that is cost-effective, efficient, and
72	reduces fragmentation and duplication of services.
73	(7) (12) "Nonsponsored transportation disadvantaged
74	services" means transportation disadvantaged services that are
75	not sponsored or subsidized by any funding source other than the
76	Transportation Disadvantaged Trust Fund.
77	(5) "Immediate family member" means a spouse, child,
78	parent, sibling, grandparent, aunt, uncle, or first cousin of a
79	person or the person's spouse or a person who resides in the
80	primary residence of the person.
81	(10) "Request for service" means a request made to a
82	transportation service provider by a person with a disability,
83	or by such person's immediate family member, for paratransit
84	service.
85	(15) "Transportation service provider" means an
86	organization or entity that contracts with a local government to
87	provide paratransit service for persons with disabilities.
88	Section 2. Section 427.012, Florida Statutes, is amended to
89	read:
90	427.012 The Commission for the Transportation
91	DisadvantagedThere is created the Commission for the
92	Transportation Disadvantaged in the Department of
93	Transportation.
94	(1) The commission shall consist of $\underline{14}$ seven members, all
95	of whom shall be appointed by the Governor, in accordance with
96	the requirements of s. 20.052.
97	(2) The commission shall be composed of the following

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98	members:
99	(a) The director of the Agency for Persons with
100	Disabilities.
101	(b) The Secretary of Transportation or his or her designee
102	from within the Department of Transportation.
103	(c) The Secretary of Children and Families or his or her
104	designee from within the Department of Children and Families.
105	(d) The Secretary of Elderly Affairs.
106	(e) The State Surgeon General or his or her designee from
107	within the Department of Health.
108	(f) Two county managers or administrators, one from a rural
109	county and one from a county with a population of more than
110	150,000 according to the last state census.
111	(g) The chief executive officer or president of a hospital
112	in this state.
113	(h) The director of the Division of Blind Services.
114	(i) Five members who have experience in transit,
115	transportation services, innovative technology, government
116	procurement, mobility, or service of persons with disabilities
117	or who have disabilities and use transportation for the
118	transportation disadvantaged.
119	(3) Appointed members shall serve 4-year terms, except that
120	initially, to provide for staggered terms, the Governor shall
121	appoint three members to serve 2-year terms and two members to
122	serve 3-year terms. All subsequent appointments shall be for 4-
123	year terms. A member may be reappointed for one additional 4-
124	year term.
125	(4) Each member must be a resident of this state.
126	(a) Five of the members must have significant experience in

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127	the operation of a business, and it is the intent of the
128	Legislature that, when making an appointment, the Governor
129	select persons who reflect the broad diversity of the business
130	community in this state, as well as the racial, ethnic,
131	geographical, and gender diversity of the population of this
132	state.
133	(b) Two of the members must have a disability and use the
134	transportation disadvantaged system.
135	(c) Each member shall represent the needs of the
136	transportation disadvantaged throughout the state. A member may
137	not subordinate the needs of the transportation disadvantaged in
138	general in order to favor the needs of others residing in a
139	specific location in the state.
140	(d) Each member shall be appointed to a term of 4 years. A
141	member may be reappointed for one additional 4-year term.
142	(e) Each member must be a resident of the state and a
143	registered voter.
144	(f) At any given time, at least one member must be at least
145	65 years of age.
146	(g) The Secretary of Transportation, the Secretary of
147	Children and Families, the Secretary of Economic Opportunity,
148	the executive director of the Department of Veterans' Affairs,
149	the Secretary of Elderly Affairs, the Secretary of Health Care
150	Administration, the director of the Agency for Persons with
151	Disabilities, and a county manager or administrator who is
152	appointed by the Governor, or a senior management level
153	representative of each, shall serve as ex officio, nonvoting
154	advisors to the commission.
155	(h) A member may not, within the 5 years immediately before



156	his or her appointment, or during his or her term on the
157	commission, have or have had a financial relationship with, or
158	represent or have represented as a lobbyist as defined in s.
159	11.045, the following:
160	1. A transportation operator;
161	2. A community transportation coordinator;
162	3. A metropolitan planning organization;
163	4. A designated official planning agency;
164	5. A purchaser agency;
165	6. A local coordinating board;
166	7. A broker of transportation; or
167	8. A provider of transportation services.
168	(5) (2) The chair of the commission chairperson shall be
169	appointed by the Governor, and the vice <u>chair</u> chairperson of the
170	commission shall be elected annually from the membership of the
171	commission.
172	(6)-(3) Members of the commission shall serve without
173	compensation but shall be allowed per diem and travel expenses $_{m{ au}}$
174	as provided in s. 112.061.
175	(7)(4) The commission shall meet at least quarterly, or
176	more frequently at the call of the <u>chair</u> chairperson . <u>Eight</u> Four
177	members of the commission constitute a quorum, and a majority
178	vote of the members present is necessary for any action taken by
179	the commission.
180	(8) (5) The Governor may remove any member of the commission
181	for cause.
182	(6) Each candidate for appointment to the commission must,
183	before accepting the appointment, undergo background screening
184	under s. 435.04 by filing with the Department of Transportation



185 a complete set of fingerprints taken by an authorized law 186 enforcement agency. The fingerprints must be submitted to the 187 Department of Law Enforcement for state processing, and that 188 department shall submit the fingerprints to the Federal Bureau 189 of Investigation for federal processing. The Department of 190 Transportation shall screen the background results and inform 191 the commission of any candidate who does not meet level 2 192 screening standards. A candidate who has not met level 2 193 screening standards may not be appointed to the commission. The 194 cost of the background screening may be borne by the Department 195 of Transportation or the candidate.

(9)-(7) The commission shall appoint an executive director who shall serve under the direction, supervision, and control of the commission. The executive director, with the consent of the commission, shall employ such personnel as may be necessary to perform adequately the functions of the commission within budgetary limitations. Employees of the commission are exempt from the Career Service System.

203 (10) (8) The commission shall appoint a technical working 204 group that includes representatives of private paratransit 205 providers. The technical working group shall advise the 206 commission on issues of importance to the state, including 207 information, advice, and direction regarding the coordination of 2.08 services for the transportation disadvantaged. The commission 209 may appoint other technical working groups whose members may 210 include representatives of community transportation 211 coordinators; metropolitan planning organizations; regional 212 planning councils; experts in insurance, marketing, economic 213 development, or financial planning; and persons who use

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214 transportation for the transportation disadvantaged, or their 215 relatives, parents, guardians, or service professionals who tend 216 to their needs.

217 <u>(11)(9)</u> The commission is assigned to the office of the 218 secretary of the Department of Transportation for administrative 219 and fiscal accountability purposes, but it shall otherwise 220 function independently of the control, supervision, and 221 direction of the department.

(12) (10) The commission shall develop a budget pursuant to chapter 216. The budget is not subject to change by the department staff after it has been approved by the commission, but it shall be transmitted to the Governor, as head of the department, along with the budget of the department.

Section 3. Present subsections (8) through (29) of section 427.013, Florida Statutes, are redesignated as subsections (10) through (31), respectively, new subsections (8) and (9) are added to that section, and subsection (5) and present subsections (13), (20), and (28) of that section are amended, to read:

233 427.013 The Commission for the Transportation 234 Disadvantaged; purpose and responsibilities.-The purpose of the 235 commission is to accomplish the coordination of transportation 236 services provided to the transportation disadvantaged. The goal of this coordination is to assure the cost-effective provision 237 238 of transportation by qualified community transportation 239 coordinators or transportation operators for the transportation 240 disadvantaged without any bias or presumption in favor of multioperator systems or not-for-profit transportation operators 241 over single operator systems or for-profit transportation 242

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243 operators. In carrying out this purpose, the commission shall: 244 (5) Serve as a clearinghouse for information about 245 transportation disadvantaged services, training, funding 246 sources, innovations, and coordination efforts and provide best 247 practices, latest technology innovations, and preferential 248 vendors lists to county transportation disadvantaged program 249 managers. 250 (8) Annually review and conduct a performance audit of each 2.51 coordinator contract and transportation operator contract in 252 each county. 253 (9) Establish a system for the filing, receipt, and 254 resolution of complaints regarding the transportation 255 disadvantaged system. 256 (15) (13) Make an annual report to the Governor, the 257 President of the Senate, and the Speaker of the House of 258 Representatives by January 1 of each year. The report shall 259 summarize for each county the number of complaints filed 260 regarding the transportation disadvantaged system, contract 261 satisfaction, a breakdown of the total cost of services, the 262 amount of funds provided by the commission, and the results of 263 annual performance audits. 264 (22) (20) Ensure that drivers of motor vehicles used to 265 provide paratransit service attend Design and develop 266 transportation disadvantaged training programs delivered by the 267 Agency for Persons with Disabilities. (30) (28) In consultation with the Agency for Health Care 268 269 Administration and the Department of Transportation, develop an 270 allocation methodology that equitably distributes all 271 transportation funds under the control of the commission to

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272 compensate counties, community transportation coordinators, and 273 other entities providing transportation disadvantaged services. The methodology shall separately account for Medicaid 274 275 beneficiaries. The methodology shall consider such factors as 276 the actual costs of each transportation disadvantaged trip based 277 on prior-year information, efficiencies that a provider might adopt to reduce costs, results of the rate and cost comparisons 278 279 conducted under subsections (26) (24) and (27) (25), as well as 280 cost efficiencies of trips when compared to the local cost of 281 transporting the general public. This subsection does not 282 supersede the authority of the Agency for Health Care 283 Administration to distribute Medicaid funds. 284 Section 4. Subsection (4) of section 427.0159, Florida 285 Statutes, is amended to read: 286 427.0159 Transportation Disadvantaged Trust Fund.-287 (4) A purchasing agency may deposit funds into the 288 Transportation Disadvantaged Trust Fund for the commission to 289 implement, manage, and administer the purchasing agency's 290 transportation disadvantaged funds, as defined in s. 427.011 s. 291 427.011(10). 292 Section 5. Section 427.02, Florida Statutes, is created to 293 read: 294 427.02 Transportation services for persons with 295 disabilities.-296 (1) A transportation service provider must: 297 (a) Provide training to each driver of a motor vehicle used 298 to provide paratransit service to persons with disabilities 299 which, at a minimum, meets requirements established by the 300 Agency for Persons with Disabilities for training and

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301 professional development of staff providing direct services to 302 clients of the agency. 303 (b)1. Install an interior video camera monitoring system in 304 each motor vehicle used to provide paratransit service to 305 persons with disabilities. Each component of the interior video 306 camera monitoring system must be mounted securely inside the 307 motor vehicle, must be located outside the head protection zone as described in 49 C.F.R. s. 571.222, must be located in an area 308 309 in which the component is not likely to cause injury, and must 310 have no sharp edges or projections. 311 2. Upon request, provide access to footage captured by an 312 interior video camera monitoring system to the local government, 313 the Department of Transportation, the Agency for Persons with 314 Disabilities, or a parent, legal guardian, caretaker, or 315 immediate family member of a person who receives paratransit 316 service from the transportation service provider. 317 (c) Offer Internet-based, application-based, and 318 smartphone-based ride booking and vehicle tracking services. Each of these services must be provided in accessible formats. 319 320 (d) Regularly maintain and upgrade all technology-based 321 services. 322 (e) Offer both pre-booking and on-demand service to 323 paratransit service users. 324 (2) A transportation service provider, in collaboration 325 with the local government with which the provider contracts, 326 shall establish: 327 (a) Reasonable time periods between a request for service 328 and the arrival of the transportation service provider at the 329 location specified in the request, taking into account the

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330	number of persons requesting paratransit service on the same
331	date, the distance between locations, usual or expected traffic
332	conditions during the provision of paratransit service, and any
333	other factor deemed necessary by the provider or the local
334	government. If a transportation service provider exhibits a
335	pattern of late arrivals based on such established reasonable
336	time periods, the local government may authorize another
337	provider to provide such paratransit service, including the
338	acceptance of any prepaid vouchers for future paratransit
339	service, notwithstanding the terms of the contract with the
340	original provider.
341	(b) Best practices for limiting the duration of travel
342	times for persons receiving paratransit service. To avoid
343	unreasonably long travel times, the provider and the local
344	government shall consider the level of service offered to
345	persons without disabilities by a public entity operating a
346	fixed route as compared to the level of paratransit service
347	offered by the transportation service provider in accordance
348	with 49 C.F.R. s. 37.121.
349	(c) Transparency regarding the quality of paratransit
350	service provided by the transportation service provider,
351	including, but not limited to, data relating to the timeliness
352	of paratransit service provided and the handling of complaints.
353	(d) An efficient system for the reporting of adverse
354	incidents occurring during the provision of paratransit service
355	to persons with disabilities. Such system may include the
356	assignment of a quick-response code to each motor vehicle used
357	to provide such service for the purpose of reporting adverse
358	incidents with a smartphone or other mobile device. Reports of
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359	adverse incidents received by the local government or the
360	transportation service provider shall be submitted to the Agency
361	for Persons with Disabilities and the Department of
362	Transportation.
363	(3) The Agency for Persons with Disabilities, in
364	collaboration with the Department of Transportation, shall
365	establish requirements for the investigation of adverse
366	incidents reported pursuant to paragraph (2)(d), including
367	periodic review of ongoing investigations and documentation of
368	final outcomes thereof. The investigation of a reported adverse
369	incident must commence within 48 hours after receipt of the
370	report by the agency and the department.
371	(4) The provisions of s. 287.057 which exempt the purchase
372	of contractual services from competitive bidding requirements do
373	not apply to contracts entered into by local governments and
374	transportation service providers for the provision of
375	paratransit service to persons with disabilities under this
376	section.
377	Section 6. This act shall take effect July 1, 2024.
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379	=========== T I T L E A M E N D M E N T =================================
380	And the title is amended as follows:
381	Delete everything before the enacting clause
382	and insert:
383	A bill to be entitled
384	An act relating to transportation services for persons
385	with disabilities and the transportation
386	disadvantaged; reordering and amending s. 427.011,
387	F.S.; revising definitions; defining terms; amending



388 s. 427.012, F.S.; revising membership of the 389 Commission for the Transportation Disadvantaged and 390 qualifications therefor; providing for staggered 391 terms; requiring each member to be a resident of this 392 state; amending s. 427.013, F.S.; revising the duties 393 of the commission; amending s. 427.0159, F.S.; 394 conforming a cross-reference; creating s. 427.02, 395 F.S.; providing responsibilities of a transportation 396 service provider with respect to driver training, 397 installation of video camera monitoring systems, and 398 technology-based services; requiring a transportation 399 service provider and the local government with which 400 the provider contracts to establish standards relating 401 to reasonable time periods between a request for 402 service and the arrival of the provider, limitation of 403 the duration of travel times, transparency regarding 404 the quality of service provided, and a system for the 405 reporting of adverse incidents; requiring that reports 406 of adverse incidents be submitted to the Agency for 407 Persons with Disabilities and the Department of 408 Transportation; requiring the agency and the 409 department to establish requirements for the 410 investigation of adverse incidents; requiring such an 411 investigation to commence within a certain timeframe; 412 providing nonapplicability of provisions exempting the 413 purchase of contractual services from competitive 414 bidding requirements; providing an effective date.