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13	CONGRESSIONAL REDISTRICTING SUBCOMMITTEE MEETING
14	MONDAY, JANUARY 9, 2012
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22	Transcribed by:
23	CLARA C. ROTRUCK
24	Court Reporter
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1	TAPED PROCEEDINGS
2	REPRESENTATIVE LEGG: Members, we will
3	call the Congressional Redistricting
4	Subcommittee to order. Ben, will you call the
5	roll?
6	THE CLERK: Representatives Abruzzo?
7	REPRESENTATIVE ABRUZZO: Here.
8	THE CLERK: Albritton?
9	REPRESENTATIVE ALBRITTON: Here.
10	THE CLERK: Brodeur?
11	REPRESENTATIVE BRODEUR: Here.
12	THE CLERK: Burgin?
13	REPRESENTATIVE BURGIN: Here.
14	THE CLERK: Chestnut?
15	Fullwood?
16	Goodson?
17	REPRESENTATIVE GOODSON: Here.
18	THE CLERK: Holder?
19	REPRESENTATIVE HOLDER: Here.
20	THE CLERK: Horner?
21	REPRESENTATIVE HORNER: Here.
22	THE CLERK: Passidomo?
23	REPRESENTATIVE PASSIDOMO: Here.
24	THE CLERK: Plakon?
25	REPRESENTATIVE PLAKON: Here.

1	THE CLERK: Reed?
2	REPRESENTATIVE REED: Here.
3	THE CLERK: Taylor?
4	REPRESENTATIVE TAYLOR: Here.
5	THE CLERK: Trujillo?
6	REPRESENTATIVE TRUJILLO: Here.
7	THE CLERK: Chair Legg?
8	REPRESENTATIVE LEGG: Here.
9	Members, I hope you had a good new year
10	and a good holiday season and ready for an
11	interesting session. I am sure you are as
12	excited to be here the first week of January or
13	the second week of January for session as I am.
14	So with that, members, at our last
15	meeting, we workshopped seven options for
16	Florida's congressional map. Today we're going
17	to narrow those options by taking up three of
18	those options and passing those PCBs onto the
19	full redistricting committee.
20	Just so we are on the same page,
21	Vice-Chair Horner, he is going to be offering
22	an amendment to each of the seven options,
23	amendments that clean up these options in terms
24	of city boundaries and a request from the
25	public. So that no matter which three options

1	we pick, they are in good order for the
2	redistricting committee to consider.
3	In your packets, you will find the Bill
4	analysis, maps, data report, for each PCB,
5	along with the data report and map for each of
6	the proposed amendments. Also, in the front of
7	your packet, you will find a short a short
8	sheet of the PCB number, the corresponding
9	redistricting number and the plan number of the
10	amendments. If you want a copy of the billing,
11	which a single copy of each is available here
12	in the chairs in the back.
13	Redistricting billing, which is a rather
14	large description of which geo I can't even
15	talk this morning geography in each
16	district. So rather than kill a bunch of
17	trees, we printed one copy of each, and it is
18	available to you if you want to review it.
19	Now, before we go any further, we had an
20	open question from our last meeting regarding
21	Hialeah. So I will ask our Staff Director,
22	Alex Kelly, to come up and present what our
23	staff looked at between this meeting and our
24	last meeting. Alex?
25	MR. KELLY: Thank you, Mr. Chair.

1	Mr. Chair and members, last meeting, just
2	to refresh, there was a question regarding
3	correspondence that the Committee received, and
4	I believe Representative Trujillo raised the
5	question regarding whether or not Hialeah could
6	be kept whole, why it was split in the various
7	options for the congressional map.
8	What you are looking at here in this first
9	slide is the configuration as it is in all
10	seven of the options for the congressional map.
11	Congressional District 27 includes pieces
12	of the southeastern part of Hialeah, and the
13	Congressional District 25 includes the majority
14	of the city. The image here shows what the
15	shows the municipal boundary lines on, and the
16	arrow points to the municipal boundary lines of
17	Hialeah.
18	The way that the different options were
19	produced was with the intent of ensuring that
20	Districts 25, 26 and 27 would all retain their
21	ability to perform for a Hispanic candidate of
22	choice.
23	Looking at the table on the screen,
24	looking at the last column, I apologize, it is
25	probably a little difficult to read, but in the

last column, it shows the voter registration that is Hispanic in each of the districts, and what it does is the design of this, it splits the -- it splits the voter registration that is Hispanic, not equally, but near equally amongst the three districts so that all three have a strong likelihood of performing for a Hispanic candidate.

In addition, the way the districts were designed was in order to utilize the Tamiami Trail and the points along it as to a way to create a more cosmetically compact meeting point for the three districts than does the current map, which doesn't accomplish that task.

So the design was to enable all three districts to perform for a Hispanic candidate of choice, but also to have a more compact, geometrically sound design to all three districts.

There were two different options, if you will, or two different ways in response to the question that the committee staff looked at, how this could -- how Hialeah could be kept whole and -- but these other variables could

1	still	be	met.

In the first option, I would probably just call it the direct path, the District 27 just directly goes and encompasses the entirety of Hialeah, and necessary then District 25 goes south of the Tamiami Trail and to the communities as you can see on the screen.

The result is a less compact configuration, and in addition to that, the Hispanic voter registration in District 26 drops by about five points, which would come into that range of questioning whether or not the ability to elect may be affected, but it is a less compact configuration than the previous.

The other option that staff looked at started with building the district around Hialeah and the municipalities around it in an effort to keep those municipalities whole.

District 27 takes on a more compact design in this configuration; however, the net result is that in terms of those communities that are likely to perform for the Hispanic community, they are very much concentrated in that district such that the District 26 goes down to a 45 percent Hispanic voter registration, which

1	would certainly raise the question as to
2	whether it could perform for a Hispanic
3	candidate given the trends in terms of voter
4	registration and so forth for the Hispanic
5	community in Miami-Dade County.
6	District 25 also goes down to 51 percent,
7	which is getting into a range that may be
8	questionable. And then overall, an observation
9	of this could be that District 27 would have a
10	Hispanic voting age population of 90 percent,
11	significantly different than the other two
12	districts, and the question could come up as to
13	why the variation amongst the three.
14	So these were the two different scenarios
15	that were looked at as far as how to bring
16	Hialeah into entirely into one district, and
17	with that, Mr. Chair, those are our remarks.
18	REPRESENTATIVE LEGG: Thank you, Alex.
19	Members, are there any questions?
20	Seeing no questions now, in terms of
21	which three of the seven PCBs we will take up,
22	I have some thoughts on how we can make that
23	decision, but I am certainly open to any of
24	your thoughts that you may have.
25	I have asked our staff to prepare for us a

1	visual that compares each PCB and the
2	amendments being offered by Vice-Chair Horner,
3	but several of the various measures that are
4	included in the data report. These comparisons
5	also are printed out for you in the front of
6	each of your packets.

Members, when I first looked at the comparisons, a couple things stood out to me right away. First, all the maps, when you compare them by the standards that are in the law, standards regarding compactness, the use of political and geographical boundary lines and so forth, all seven of these PCBs are major improvements to the existing map.

Second, I think these numbers give us a non-political way to pick three choices and send them to the Redistricting Committee.

I know we have all heard of these standards in the Florida Law were meant to reduce some of the politics in the process. My suggestion today is to do exactly that.

In a minute, I will ask Alex to walk us through this data, but I believe this data and the public hearings that we have heard around the state give us a means to pick three options

1	entirely on the basis of how strict these
2	options relate to the standards that are in
3	current law.
4	Alex, can you walk us through these PCBs?
5	MR. KELLY: Sure. Thank you, Mr. Chair.
6	Members, the two-page handout that is in
7	your packets and that's on the screen, as the
8	Chair described, walks through a selection of
9	various metrics regarding the maps. It is not
10	an exhaustive list, by any means.
11	An exhaustive list would be, looking into
12	your packets, the plan data report contains a
13	number of measurements even in addition to
14	these, including looking district by district.
15	But, generally speaking, in terms of
16	county splits, map 9005, map 9011, in terms of
17	how they have been filed as PCBs, I should say
18	PCB-3 and PCB-6, perform the best in terms of
19	county splits.
20	Map 9011 also performs the best in terms
21	of municipal splits, and, in fact, the
22	Amendment 2, as it's been filed to 9011, would
23	actually take the number of city splits down to
24	39 statewide.

Just to give you a sense of what that

1	means, there as of the 2010 census, there
2	were 411 municipalities in Florida. So keeping
3	40 or fewer split, or in other words, keeping
4	the remainder whole, is keeping more than
5	90 percent of the cities in the state whole,
6	just if you are looking for a sort of
7	comparison.
8	In terms of the various measures of
9	compactness, and there are many different

compactness, and there are many different measures of compactness, again, this is a selection of a few, in terms of the different measures. Map 9009 tends to rise to the top in several of these different measures, including the functional type compactness measures about drive time and distance in terms of traveling across a district. Map 9011 again tends to be either first or second in most of these different categories.

In terms of the other end of the spectrum, map 9007, map 9001, again, depending upon the different category you are looking at, tend to be a little less compact than those of like 9009 and 9011.

In terms of how the different maps treat racial and language minorities, in terms of

1	ability to elect, there maps 9001 and map
2	9005 don't create any sort of 35 or 40 percent
3	Hispanic district in central Florida, although
4	overall that may not affect the ability to
5	elect.
6	It is questionable whether even a
7	40 percent district Hispanic district of
8	central Florida would have an ability to elect.
9	So in terms of in terms of retaining
10	existing African-American and Hispanic seats,
11	in Congress all of the maps probably perform
12	fairly equally.
13	In terms of whether you are creating a
14	seat like that potentially for the future, maps
15	9001 and 9005 don't create that seat, the other
16	five do, but, again, we believe all of them
17	I should move that slide we believe all of
18	them maintain the State's federal and state law
19	legal obligations towards racial and language
20	minorities.
21	And with that, Mr. Chair, I would be happy
22	to answer any questions.
23	REPRESENTATIVE LEGG: Members, questions?

25 REPRESENTATIVE PASSIDOMO: Thank you,

Representative Passidomo.

1	Mr. Chair.
2	Alex, could you you mentioned the
3	metrics that you are applying to these maps.
4	Can you kind of give us a brief overview how
5	you determine the metrics, and then maybe just
6	going through each one of them briefly,
7	distinguish the differences, because I am not
8	sure I quite get it at this point? Thank you.
9	REPRESENTATIVE LEGG: You are recognized.
10	MR. KELLY: Sure. Thank you, Mr. Chair.
11	In terms of county splits, that is
12	probably the only one that's probably
13	self-explanatory. City splits, we use our
14	data report actually do a calculation, because
15	there are 411 cities in the state of Florida.
16	So our data report does a calculation
17	based on geography as to whether any geography
18	of a municipality in the state is split amongst
19	two or more districts. So even if there are no
20	individuals in that particular piece of
21	geography, let's say a municipality has a
22	commercial development area that has no
23	population, as long as it is in the

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incorporated city, if it is split into a

different district, it would show up as a

24

1 municipal split in this particular chart.

In terms of the different perimeter

measurements, they are all based on a similar

concept, which is measuring the mileage around

a district. The perimeter base is based around

drawing a circle -- I mean, sorry, drawing a

square or rectangle around a district and

measuring the mileage around that.

The circle is similar, it is just drawing a circle around a district, that would entirely encompass the district, and measuring the mileage of that. And then the convex hull is an adaptation of those where you take the outermost points of the district, draw a straight line from each of the outermost points to each other and then measure the perimeter that way.

They serve different purposes for -- in terms of calculating compactness. There are different ways to look at it in terms of how compactness and the actual square mileage or the area of the district are in terms of a ratio with each other.

24 So individuals who may do very 25 sophisticated type compactness measurements

1	would use these, depending upon what they were
2	trying to assess to measure compactness.
3	Width/height is a fairly common compactness
4	measurement that essentially it essentially
5	takes the total width and the total height of
6	the district and adds the two together.
7	So having a variety of them gives a
8	variety of ways of looking at compactness
9	depending upon whether you may be assessing the
LO	compactness of a rural district, a downtown
L1	urban district, or whether in terms of the
L2	drive time scores and mileage, whether you may
L3	be judging the physical distance or time that
L4	it would take a constituent to get to their
L5	elected official, or vice-versa.
L6	So if you are thinking about, back to the
L7	public meetings that you had, and thinking
L8	about the number of people who said that they
L9	had a physical barrier or ease of access to
20	their elected official, those are ways of
21	measuring those, and all of the numbers do show
22	a degree of improvement compared to the current
23	map of the state.
24	In terms of the data for racial and

language minorities, you have to dive into each

1	district to truly assess whether it is a
2	performing district, but, generally speaking,
3	what the data in front of you shows is, just by
4	a minimum percentage, how many districts in the
5	map have that either black or Hispanic voting
6	age population.
7	Forgive me. I'm sorry. I am not answering

Forgive me, I'm sorry, I am not answering the rest of your question. In terms of the maps, one of the variables that we noticed that affected some of the compactness scores was the composition of the 17th District.

In all the different maps that you have looked at, that was the district that was generally Polk County, down to Charlotte County, encompassing several rural areas of the state. In a couple of the examples, for instance, maps 9003 and 9007, that district ran up towards the Orlando area towards the east side of Orange County, and in some cases into Brevard County, creating something of a less compact district and affecting the overall scores for the map.

In terms of the district in central

Florida that equates to give or take about a

40 percent Hispanic voting age population, that

1	is in maps 9003, 7, 9, 11 and 13. In the
2	latter drawings of that district, maps 9009, 11
3	and 13, it is much drawn much more
4	compactly, and that affected some of the
5	different compactness variables in terms of
6	drawing that seat much more compactly and how
7	that seat it always touches up to District
8	17, but it affected the scores and the
9	compactness variable for both of them.
10	REPRESENTATIVE LEGG: Representative
11	Passidomo.
12	REPRESENTATIVE PASSIDOMO: Follow-up,
13	thank you, Mr. Chair.
14	So as I am looking at the comparing
15	options, 9009 and 9011 seem to rise to the top
16	a little bit. 9009 has the comes in first
17	and second in all of the various categories,
18	and then 9011 seems to be the most compact.
19	So, I mean, I am kind of leaning towards
20	those probably, in my opinion, should be sent
21	up to the big committee to look at as two of
22	the three, because they look pretty good to me.
23	Thank you.
24	REPRESENTATIVE LEGG: Thank you. Further

discussion? Representative Albritton.

1	REPRESENTATIVE ALBRITTON: Thank you,
2	Mr. Chair. A couple things, if I could.
3	The first is I appreciate your comments
4	about taking the politics out of this process,
5	and looking at these standards and the way they
6	are derived. I think it is reasonable to
7	assume that is going to take place, and I
8	certainly am supportive of using those
9	standards.
10	Then, second of all, I wouldn't disagree
11	with Representative Passidomo's
12	characterization of the two maps.
13	REPRESENTATIVE LEGG: Further?
14	REPRESENTATIVE BRODEUR: Thank you,
15	Mr. Chair.
16	As a former forecaster, I love this chart
17	right here. This is, I think, very indicative
18	of what Representative Albritton said, that
19	we've kind of pulled the politics out of it.
20	I would actually be okay with any of the
21	seven, I don't really have a favorite, because
22	if you look at it, on every metric, whatever is
23	proposed in any of the seven is better than
24	what we currently have.
25	So I think we've put ourselves in a real

1	nice position, and I don't have a favorite, so
2	I am real interested to see the debate. Thank
3	you.
4	REPRESENTATIVE LEGG: Further discussion?
5	Representative Horner.
6	REPRESENTATIVE HORNER: Thank you,
7	Mr. Chairman.
8	First of all, kudos to the staff. The
9	maps look great. This was very helpful. I
10	tend to agree with Representative Passidomo and
11	Representative Albritton. I think 9009, 9011
12	are probably the strongest, just looking at
13	these objective measurements.
14	If I was picking after that to go forward,
15	maybe 9005, 9013 would be would be good.
16	Basically they're in that same, they are both
17	compact, a low number of splits. So I would
18	like to see us move forward

- If we are looking for a position to move
 forward in this, let's move forward with 9009,
 21 9011, and I am good with 05 or 13.
- 22 REPRESENTATIVE LEGG: Further discussion?
 23 Further discussion?
- With that, members, I hear kind of a consensus starting to build up. So,

1	Representative Horner, I know you have some
2	amendments to put Bills into proper posture.
3	With that, since we are going to do some
4	PCBs, I am going to turn the gavel now over to
5	Chair Holder.
6	REPRESENTATIVE HOLDER: Thank you,
7	Chairman Legg.
8	At this time, we will go ahead and start
9	taking up the PCBs, which and I will ask you
10	where you would like to start
11	REPRESENTATIVE LEGG: Sure, and just so
12	for clarity, so everyone knows where we are,
13	because I know we are talking a lot of numbers
14	and they get confusing, I would just do it in
15	the sequential order from which it was
16	recommended and start with H00C9009, which is
17	PCB-05.
18	REPRESENTATIVE HOLDER: Okay. You are
19	recognized to present PCB CRS 12-05, which is
20	н000С9009.
21	REPRESENTATIVE LEGG: Members, this is
22	PCB-05, and obviously this is more of a map.
23	So I just want to wait for the computer to kind
24	of bring it up there so you can see it, and
25	that map on the screen will be my explanation.

1	A VOICE: Mr. Chairman, I think there is
2	some confusion down here as to which map we are
3	taking up, if
4	REPRESENTATIVE LEGG: Sure, we will go
5	back. The map number based on the House, what
6	is listed, is 9009, and for summary purposes,
7	it is referred to as PCB-05. It is the fifth
8	tab.
9	REPRESENTATIVE HOLDER: Did that rectify
10	any and all confusion of where we are?
11	Members, what we will do at this point is
12	now that we've got the map on the overhead and
13	you have the maps in front of you, for those of
14	you like me that can't read the numbers on the
15	overhead, we will just go ahead and open it up
16	for questions.
17	No questions?
18	Okay. There is an amendment by Vice-Chair
19	Horner. Vice-Chair Horner, you are recognized
20	to explain your amendment.
21	REPRESENTATIVE HORNER: Thank you,
22	Mr. Chairman, appreciate it, and we've got
23	amendments drawn to each of these maps
24	basically to reduce some city splits and
25	alean-up based on some input from the public

1	Fortunately, our staff has put together a
2	PowerPoint to explain this amendment. So if I
3	could ask Mr. Kelly to go over that PowerPoint,
4	that would be outstanding.
5	MR. KELLY: Thank you, Mr. Chair.
6	Members, the PowerPoint before you just
7	has a slide for each one of the changes to the
8	different congressional options, and just to
9	give you a heads-up, much of this is
10	repetitive.
11	So as you see this one, the amendments are
12	very similar, not identical, but are very
13	similar from PCB to PCB.
14	So in terms of the amendment,
15	Representative Horner's amendment to PCB-5, the
16	amendment identifies a number of situations
17	where zero population but geography of the
18	municipality or low population was split into a
19	different district, and with minimal change,
20	those municipalities could be kept whole.
21	So the amendment keeps the municipality of
22	Miami Shores, it makes it whole. The amendment
23	makes the municipality of Cutler Bay in
24	Miami-Dade County whole. The municipality just
25	jumps slightly across the road there.

1	The amendment makes the municipality of
2	Doral whole, a similar issue again, a situation
3	of zero population. The amendment in Palm
4	Beach County makes two nearby cities, Palm
5	Beach Gardens and North Palm Beach, whole, and
6	so it just makes a slight change again
7	affecting zero population to keep them whole.
8	Also in Palm Beach County, the amendment
9	makes the municipality of Glen Ridge whole.
10	And in all these cases, what you are looking at
11	is you are looking at just the in some
12	cases, microscopic split of the municipality
13	into a different district.
14	In the case of Clay County, the Clay
15	County Supervisor of Elections the staff of
16	the Clay County Supervisor, I should say, the
17	GIS officer contacted contacted the House
18	and suggested that in between Districts 5 and
19	District 3, again, you will see this frequently
20	throughout the different PCBs today, that State
21	Road 17 be used more frequently.
22	The suggestion noted trying to actually
23	take Congressional District 5 out of Orange
24	Park, which physically this configuration
25	wouldn't actually be possible, but they did

1	recommend using State Road 17 more frequently,
2	Pine Avenue, and in terms of executing that
3	move, the previous is the way the map looks in
4	the current PCB, and this is the change.
5	It essentially creates a smoother line

It essentially creates a smoother line along the roadway, uses the roads that were recommended by the Supervisor, and the population is accounted for in District 5 around -- in the unincorporated neighborhoods around Green Cove Springs.

Green Cove Springs is entirely included in Congressional District 5 in these maps, and so it just -- it just includes some of the unincorporated neighborhoods around Green Cove to account for the population that is lost around Orange Park. And in addition to that, the municipality of Temple Terrace is kept whole.

There was a small number of individuals who were split into a different district. And the municipality of Eustis is kept whole in Lake County. In this case, it was another zero population issue of just a piece of geography from the city.

25 And Mr. Chair, that is the amendment.

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1
               REPRESENTATIVE HOLDER: Members, are there
 2
          any questions on the amendment?
               Seeing no questions, public testimony on
 3
 4
          the amendment? We have none.
 5
               Debate on the amendment?
 6
               Seeing none, you are recognized to close
 7
          on your amendment.
 8
               REPRESENTATIVE LEGG: Waive close,
 9
          Mr. Chair.
10
               REPRESENTATIVE HOLDER: Waiving close.
11
          All in favor, say aye.
12
               (Chorus of ayes.)
13
               REPRESENTATIVE HOLDER: All opposed?
14
               Okay. Show that the amendment is adopted.
               And now we will go to public testimony on
15
16
          the Bill as amended. And, let's see, we have
          Jim Roach. You are recognized, sir. If you
17
          could hit the --
18
19
               MR. ROACH: There we go.
20
               REPRESENTATIVE HOLDER: -- microphone.
21
          There you go.
22
               MR. ROACH: Thank you, Mr. Chair, and the
          Committee. I know this has been a lot of work
23
24
          for all of you.
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My name is Jim Roach. I am from Cape

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1
          Coral. My wife and I had the pleasure of
 2
          driving up here. It is a long drive.
               But on this particular map -- actually, I
 3
 4
          have comments on all of them, but I know you
          have tried hard to keep the politics out of
 5
 6
                 I know it has been a struggle to meet
          the Voting Rights Act, but I would like to
 7
 8
          bring politics back in just for a minute.
 9
               On this particular map, we have
10
          inadvertently, if you can say that, without
11
          intent, done something very similar to what we
          did in 2002. We packed one party into fewer
12
          districts and we have given the advantage in a
13
          higher number of districts, and it doesn't -- I
14
          have done the math on this, and the average
15
16
          counties in Florida are only about 10 percent
          different if you average them between Democrats
17
          and Republicans, and these maps have put -- if
18
          you look at all the Democrat-leaning districts,
19
20
          which there are fewer of, you have packed
21
          25 percent of the Democrats together in this,
22
          and if you look at the Republican-leaning
          districts, which there's more of, you only have
23
24
          about eight percent Republicans in there.
25
               But I know you haven't looked at the
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1	politics of this yet, or the party
2	registrations, but when you do, I think you
3	will see that myself and much of the public are
4	going to look at this and say what changed from
5	2002 before we had amendments that said don't
6	look at party registration.
7	So my request would be that you look at
8	these maps again and look at what inadvertently
9	happened with the parties, because we haven't
LO	fixed the lopsided view of how we got the
L1	politics or how we have the Democrats and
L2	Republicans mixed in these districts.
L3	It's still the same as it was in 2002
L4	primarily, and I don't think we fixed that. I
L5	think it is time to look at that before you go
L6	on with this, because we have to live with
L7	these for the next ten years and it is
L8	important to the voters of Florida that we have
L9	fair districts that aren't inadvertently
20	packed, and there's no way you could have come
21	up with these I guess if you would have

them -- you would have looked at the registrations, you wouldn't have drawn them

25 that way.

22

looked at them, you probably would have drawn

1	And now that we are looking at them,
2	before they go on, it might be time to look at
3	that. Thank you.
4	REPRESENTATIVE HOLDER: Thank you very
5	much for making the long journey up here and
6	sharing your views with us.
7	Members, is there any debate on the Bill
8	as amended? Representative Taylor, you are
9	recognized in debate.
10	REPRESENTATIVE TAYLOR: Thank you,
11	Mr. Chair, and I will try to be brief with my
12	comments. And I cannot support this map, not
13	only this map, but all the other maps, and let
14	me explain to you why.
15	This summer when we started, we started
16	right here in Tallahassee and we visited 26
17	different locations. And while we were
18	visiting those locations, I was a part of about
19	20 of them. We took the 2002 maps with us
20	everywhere we went, and we kept hearing a
21	resounding, "Where are the maps, where are the
22	maps," everywhere we went.
23	And I believe there was an important step
24	that was missing throughout this process, which
25	was to take these particular maps, these

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1
          proposals, back to some of those locations so
          that the citizens would not have to drive from
 2
          Cape Coral up to Tallahassee to give their
 3
 4
          citizens input on what these actual maps -- and
          give their input just like they did when we
 5
 6
          went there to present and to try to get
 7
          information on the maps.
 8
               So the citizen participation is an
 9
          important element that I think is missing from
10
          voting on these maps, because they are the ones
11
          that are going to say exactly what this
12
          gentleman just said when we go back to those
          locations.
13
14
               Now -- so I am not going to be able to
15
          support it. And I thank you very much,
16
          Mr. Chair.
17
               REPRESENTATIVE HOLDER: Thank you for your
18
          comments.
19
               Any other members in debate?
20
          Representative Trujillo, you are recognized.
21
               REPRESENTATIVE TRUJILLO:
                                         Thank you,
22
          Mr. Chair. I would like to applaud the staff.
          I think every single one of these maps, as it
23
24
          was said earlier, is better, more compact and
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passes all the constitutional requirements more

- than other predecessors did in 2002.
- I think the Committee has done a great job
- 3 led by the help of staff and by our Chairs in
- 4 putting together -- in putting together
- 5 stronger, better maps that really take into
- 6 account, in this case, Amendment 6.
- 7 I think, to Representative Taylor's point,
- 8 I would disagree, because I think in the
- 9 expediency of time, you see what is happening
- in Texas, that it is going over maybe even to
- 11 the U.S. Supreme Court, and the voters there
- might not even know who they are voting for
- when the elections do come around.
- 14 I think it is important to send these maps
- to the Department of Justice, to send them
- eventually, hopefully, to the Florida Supreme
- 17 Court and hopefully that will be the last stop,
- but to get them cleared in enough time so that
- 19 people can participate in the democracy, people
- 20 can run for office, people can decide if they
- 21 want to pursue public service.
- 22 By us voting these maps out today, it will
- 23 give them the opportunity to do so.
- 24 REPRESENTATIVE HOLDER: Thank you for your
- comments.

1	Members, any other comments?
2	Representative Passidomo, you are recognized.
3	REPRESENTATIVE PASSIDOMO: Yes, I would
4	also like to respond to Representative Taylor,
5	because, you know, I attended most of those
6	meetings and I listened to the citizens'
7	comments, and I can tell that all of those
8	comments were considered and so many of the
9	citizens' input and comments are contained in
10	these proposed seven maps.
11	It is just astounding to me how much
12	public input is included in these maps. So I
13	feel very comfortable sending these on to the
14	big committee, just as Representative Trujillo
15	said, so that we can get this out and move
16	along the process. Thank you.
17	REPRESENTATIVE HOLDER: Thank you for your
18	comment.
19	Any other members in debate on the Bill?
20	Seeing none, you are recognized to close
21	on your Bill.
22	REPRESENTATIVE LEGG: Thank you,
23	Mr. Chairman. I will just be very brief. I
24	just want to say thanks to each and every
25	one each and every one of the members of

1	this Committee. This is a delicate process
2	that we've started, you know you know, this
3	is this is, you know, not the beginning, it
4	is not the beginning of the end, it is not even
5	the end of the beginning.
6	We are just you know, we are just now
7	getting the process and moving it forward. The

opportunity for the public to comment does not

end here today, it will go to another 9

10 committee, but we have to keep this thing

11 moving.

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12 And, you know, here are the maps, and here we are narrowing it down and allowing for more 13 14 public input along the way. And I want to thank every member of this Committee for the 15 16 hours they took traveling the state, listening, commenting on how these maps should be drawn, 17 knowing that there will be more comments as we 18 19 move them to the big committee.

> And I think our Speaker Designate has done an excellent job of saying we want three options, three options, so we can have more public input as they digest this Committee. And with that, Mr. Chair, I close.

24

25 REPRESENTATIVE HOLDER: Thank you very

1	much. Ben, will you please call the roll?
2	THE CLERK: Representatives Abruzzo?
3	REPRESENTATIVE ABRUZZO: No.
4	THE CLERK: Albritton?
5	REPRESENTATIVE ALBRITTON: No.
6	THE CLERK: Brodeur?
7	REPRESENTATIVE BRODEUR: Yes.
8	THE CLERK: Burgin?
9	REPRESENTATIVE BURGIN: Yes.
10	THE CLERK: Chestnut?
11	REPRESENTATIVE CHESTNUT: No.
12	THE CLERK: Fullwood?
13	Goodson?
14	REPRESENTATIVE GOODSON: Yes.
15	THE CLERK: Holder?
16	REPRESENTATIVE HOLDER: Yes.
17	THE CLERK: Horner?
18	REPRESENTATIVE HORNER: Yes.
19	THE CLERK: Passidomo?
20	REPRESENTATIVE PASSIDOMO: Yes.
21	THE CLERK: Plakon?
22	REPRESENTATIVE PLAKON: Yes.
23	THE CLERK: Reed?
24	REPRESENTATIVE REED: No.
25	THE CLERK: Taylor?

1	REPRESENTATIVE TAYLOR: No.
2	THE CLERK: Trujillo?
3	REPRESENTATIVE TRUJILLO: Yes.
4	THE CLERK: Chair Legg?
5	REPRESENTATIVE LEGG: Yes.
6	REPRESENTATIVE HOLDER: Okay. Members,
7	with your vote, the Bill passes, and we will
8	send it on to the main Committee, and at this
9	time we will take up PCB CRS 12-06, which is
10	H000C9011, and Chairman Legg, you are
11	recognized to present that PCB.
12	REPRESENTATIVE LEGG: Thank you,
13	Mr. Chair, and as before, I will kind of let
14	the visual map be the presentation. I think
15	they are pulling it up on the screen so
16	everyone can look at it and go from there.
17	REPRESENTATIVE HOLDER: Just so everyone
18	knows, it is PCB-6, H0 map 9011. It should
19	be your sixth tab in your book. Let's see, is
20	that is that the one that is up there now?
21	A VOICE: Yes.
22	REPRESENTATIVE HOLDER: Okay. So we're
23	all set. So with that being said, members, are
24	there any questions on the Bill?
25	We have one amendment by Vice-Chair

1	Horner, and Vice-Chair Horner, you have
2	could you please go ahead and explain your
3	amendment?
4	REPRESENTATIVE HORNER: Thank you,
5	Mr. Chairman. Once again, another clean-up
6	amendment, and I believe that Mr. Kelly has the
7	PowerPoint to explain it.
8	REPRESENTATIVE HOLDER: Great.
9	MR. KELLY: Thank you, Mr. Chair.
10	Again, members, the amendment performs
11	just some clean-up of municipal boundaries and
12	the actually, the Clay County issue you saw
13	before.
14	In terms of what is different, I'll just
15	note what's the same. Again, Miami Shores,
16	Cutler Bay, Doral, Palm Beach Gardens, North
17	Palm Beach and Glen Ridge are all kept whole.
18	The amendment again makes a similar change
19	in Clay County between Districts 3 and 5. This
20	is this is the before shot, and then this is
21	the after shot. And then the other three
22	municipalities are different.
23	The amendment cleans up the boundaries of
24	Lakeland such that Lakeland is maintained
25	wholly in a district. Also, in Polk County,

1	Lake Hamilton is maintained wholly in a
2	district. This actually did involve actual
3	some population, so it wasn't just a zero
4	population change.
5	And then the municipality of Umatilla in
6	Lake County was kept whole, and this did
7	involve also a small number of individuals, so
8	it was not a zero population shift.
9	And with that, Mr. Chair, that is the
10	amendment.
11	REPRESENTATIVE HOLDER: Members, any
12	questions on the amendment?
13	Seeing none, do we have any public
14	testimony on the amendment? None.
15	Members debate on the amendment?
16	Seeing none, you are recognized to close
17	on your amendment.
18	REPRESENTATIVE LEGG: Waive close.
19	REPRESENTATIVE HOLDER: Waiving close.
20	All in favor of the amendment, please say
21	aye.
22	(Chorus of ayes.)
23	REPRESENTATIVE HOLDER: All opposed?
24	Okay. The amendment will be adopted. And
25	now we will go to public testimony on the Bill

1	itself. Again, we have Mr. Roach. You are
2	recognized, sir.
3	MR. ROACH: Thank you. Thank you. Well,
4	I introduced myself before.
5	On this particular map, you have
6	inadvertently grouped again, getting back to
7	the political ramifications, there are sections
8	in here that have 70 percent Democrats in one
9	district.
10	And when you look at the advantage of
11	Democrats and Republicans in some of those
12	districts, you have as much as 59 percent
13	advantage over Republicans, which really causes
14	the Democrats in that area to pretty much waste
15	their vote. They are not even.
16	The people that live in my area in
17	southwest Florida have been hoping for more
18	even maps. And, again, it is just a matter
19	of you've got about 26 and-a-half percent
20	packing of all the Democrat districts here, and
21	only seven and-a-half percent of the
22	Republican.
23	I know you didn't plan it that way, but it

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is time to look at that again. We are going to

be doing this for ten years, we are going to be

1	using these maps, stuck with these maps. They
2	are politically not fair.
3	And I know you didn't look at that, but it
4	is time to look at that before they go on.
5	It's worth it for the next ten years for us
6	citizens. Thank you.
7	REPRESENTATIVE HOLDER: Thank you for your
8	comments.
9	Members, is there any debate on the Bill?
10	Representative Taylor, you are recognized.
11	REPRESENTATIVE TAYLOR: Thank you, and I
12	am not going to reiterate most of what I have
13	said previously, Mr. Chair, but I would like to
14	go on and say that, you know, I did applaud the
15	President of the Senate and the Speaker when
16	they decided to take Tallahassee to the towns
17	throughout the state of Florida, and we met at,
18	I mean, many different locations.
19	I remember being in a television studio
20	one time and a college campus another time and
21	a County Health Department, we met at various
22	locations. And, again, the questions were
23	always asked, "where are the maps," you know,
24	"where are the maps."

Here are the maps now that we have. These

- are the maps that I think they were asking for.

 And I don't believe that we could have too much

 public participation, and to have our citizens
- 4 to make that pilgrimage up to Tallahassee at
- 5 their expense can be costly.
- 6 Many of these folks are coming from south 7 Florida, and, you know, that is a seven-hour 8 trip for a lot of our citizens to try to 9 participate in state government. And I think 10 that we should, as a committee, be taking these 11 maps -- even if we only asked to go to many of 12 the larger cities and maybe four or five different locations around the state to get 13

some more public participation.

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- And, again, you have a citizen who points out that there is some political disparities among the maps, that could be a possibility, and without having other citizens looking at this, I think we are going to do our citizens a disservice for the next ten years if we send this on.
- 22 So, again, I want to -- I want to thank
 23 the citizen for coming up and participating in
 24 government, because oftentimes folks can't come
 25 to Tallahassee. So, thank you, Mr. Chair.

1	REPRESENTATIVE HOLDER: Further debate?
2	Representative Plakon, you are recognized.
3	REPRESENTATIVE PLAKON: Thank you,
4	Mr. Chair.
5	During this process, I traveled to many of
6	the cities as well, and we basically there
7	was a decision made to let the citizens submit
8	maps, and those of you who will recall, there
9	were a number of maps already submitted along
10	the way for public comment.
11	So there were some maps. But there was a
12	question, do the politicians draw the maps
13	first, or do we listen to people first and then
14	draw based on what they say, and I kind of like
15	the second approach a little bit better.
16	Representative Taylor's comments, the
17	only you know, certainly that sounds like a
18	fair enough idea, but in terms of the time
19	frame, it is probably impractical to do. So
20	and that would involve probably pushing back
21	the time frame of when the maps will finally be
22	produced.
23	Some of the criticism, in fact, a large
24	part along the way, was these maps aren't going
25	to be done, and there was even accusations of

- dragging our feet and that kind of thing.

 So I suspect if we did have more meetings,

 that would be -- what was said is that we are

 delaying the process.

 I would say, going to a lot of these

 meetings, I was very, very proud of the

 process. Conversations that I have had with
- people involved in the process have always been
 about how can we make them more compliant with
 this amendment and with federal law. So -- and
 I don't think that there -- anybody could say
- that this was not the most open, transparent redistricting process in the history of the state of Florida.
- 15 And I would say there is a good chance it
 16 may be the most open and transparent
 17 redistricting process in the history of the
 18 United States. So I am -- I would be proud to
 19 vote for these maps.
- 20 REPRESENTATIVE HOLDER: Thank you.
- 21 Representative Passidomo, you are recognized.
- 22 REPRESENTATIVE PASSIDOMO: Thank you,
- 23 Mr. Chair.
- I would like to add a little bit to that,
- 25 too, particularly with this -- this map is so

1	compact of all of them, it is and the kind
2	of comments we heard from citizens throughout
3	the state was, you know, they used the word
4	"compact" a lot, and we listened to them and
5	came up with this map in particular, we were
6	very compact.
7	And also, most of the comments that we
8	heard were not politically oriented, they were,
9	"I want to keep my city together, I want to
10	keep my county together, I want to be with my
11	neighbors."
12	And when I look at these maps, we have
13	done such not we, I think the staff has done
14	a great job in working with us to come up with
15	maps where the cities and counties are kept
16	together to a large degree. So I am very
17	comfortable, again, with this map for those
18	reasons. Thank you.
19	REPRESENTATIVE HOLDER: Thank you for your
20	comments.
21	Members, any other comments?
22	Okay. Seeing none, you are recognized to
23	close.

25 REPRESENTATIVE HOLDER: Waiving close.

24

REPRESENTATIVE LEGG: Waive close.

1	Ben, will you please call the roll?
2	THE CLERK: Representatives Abruzzo?
3	Albritton?
4	REPRESENTATIVE ALBRITTON: Yes.
5	THE CLERK: Brodeur?
6	REPRESENTATIVE BRODEUR: Yes.
7	THE CLERK: Burgin?
8	REPRESENTATIVE BURGIN: Yes.
9	THE CLERK: Chestnut?
10	REPRESENTATIVE CHESTNUT: No.
11	THE CLERK: Fullwood?
12	Goodson?
13	REPRESENTATIVE GOODSON: Yes.
14	THE CLERK: Holder?
15	REPRESENTATIVE HOLDER: Yes.
16	THE CLERK: Horner?
17	REPRESENTATIVE HORNER: Yes.
18	THE CLERK: Passidomo?
19	REPRESENTATIVE PASSIDOMO: Yes.
20	THE CLERK: Plakon?
21	REPRESENTATIVE PLAKON: Yes.
22	THE CLERK: Reed?
23	Taylor?
24	REPRESENTATIVE TAYLOR: No.
25	THE CLERK: Trujillo?

1	REPRESENTATIVE TRUJILLO: Yes.
2	THE CLERK: Chair Legg?
3	REPRESENTATIVE LEGG: Yes.
4	REPRESENTATIVE HOLDER: Okay. Members,
5	with your vote, the Bill passes, and we will
6	move forward and at this time we will take up
7	PCB CRS 12-07, which is H000C9013. That is
8	9013, and that is being pulled up on the
9	overhead.
10	And, Chairman Legg, you are recognized to
11	present that Bill. Sorry or PCB I am
12	trying to speak as slowly as I can
13	intentionally so we can get this pulled up,
14	because obviously we will follow the same path.
15	REPRESENTATIVE LEGG: Thank you, Chairman.
16	Just as before, we will let the map be the
17	actual explanation, and it should be up on the
18	screen.
19	REPRESENTATIVE HOLDER: Thank you for your
20	consistent explanation. And now that we
21	that is the PCB that is up, the map that is up,
22	good.
23	So are there any questions, members, on
24	the Bill?
25	Seeing no questions, there is one

1	amendment by Vice-Chair Horner. Representative
2	Horner, please, you are recognized to explain
3	your amendment.
4	REPRESENTATIVE HORNER: Thank you,
5	Mr. Chairman. Once again, another clean-up
6	amendment, and Mr. Kelly will go over it via
7	PowerPoint.
8	REPRESENTATIVE HOLDER: Mr. Kelly, you are
9	recognized.
10	MR. KELLY: Thank you, Mr. Chair.
11	Again, members, this amendment addresses
12	some common municipalities and then some
13	different ones. The municipalities of Miami
14	Shores, Cutler Bay, Doral, Palm Beach Gardens
15	and North Palm Beach, which are both in this
16	screen shot, Glen Ridge, are all kept whole.
17	Again, the amendment makes similar changes
18	pursuant to the request of the office of the
19	Clay County Supervisor of Elections between
20	Districts 3 and 5. The amendment makes the
21	City of Lake Wales City of Lake Wales in
22	Polk County, and also in Polk County, Eagle
23	Lake, makes those cities whole, makes the City
24	of Eustis in Lake County whole, and it makes
25	the municipality of Temple Terrace whole.

1	And I just actually want to go back two
2	shots, forgive me. Both Lake Wales and Eagle
3	Lake were in this particular screen shot. And,
4	again, keeps Eustis and it keeps Temple Terrace
5	whole. And, Mr. Chair, that is the amendment.
6	REPRESENTATIVE HOLDER: Members, any
7	questions to the amendment?
8	Seeing none, there is no public testimony
9	for the amendment. Debate on the amendment?
LO	Seeing none, you are recognized to close
L1	on the amendment.
L2	REPRESENTATIVE LEGG: Waive close.
L3	REPRESENTATIVE HOLDER: Waiving close.
L4	Members, all in favor, respond by saying aye.
L5	(Chorus of ayes.)
L6	REPRESENTATIVE HOLDER: All opposed, say
L7	nay.
L8	With your vote, the amendment is adopted.
L9	So we will go to public testimony on the Bill,
20	and we have Mr. Roach. You are recognized.
21	MR. ROACH: Thank you. I am Jim Roach
22	from Cape Coral, six hours from here.
23	I wanted to point out on this particular
24	map that there are over seven districts that
25	were drawn with more than a 20 percent

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advantage in the Democrat area, which is really
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- 2 political packing on these maps.
- 3 This one has -- I think it has only 12
- 4 Republican advantage districts, 11 Democrats,
- 5 so it is just slightly Republican.
- 6 But I would request that you think about
- 7 maybe publishing this -- the approved maps that
- 8 go through your Committee with the party mix in
- 9 those maps also so that the public can not only
- see the compactness and all of the other laws,
- 11 but also take a look at the party mix in these.
- 12 Thank you.
- REPRESENTATIVE HOLDER: Thank you very
- 14 much.
- Members, debate on the Bill?
- 16 Seeing none, you are recognized to close
- on your PCB. Oh, I'm sorry, I didn't see you.
- 18 Representative Reed, you are recognized in
- debate.
- 20 REPRESENTATIVE REED: Thank you,
- 21 Mr. Chair. I just have a question. When these
- 22 -- oh, we are in debate. Okay. I want to
- 23 say --
- 24 REPRESENTATIVE HOLDER: I will allow it.
- 25 Go ahead, you can ask a question.

1	REPRESENTATIVE REED: When these Bills
2	leave here, are they going to be displayed
3	someplace where the public can get ahold of
4	them other than on the Internet, like in public
5	libraries, so many sent to a city or some way
6	that people who do not use the Internet very
7	well will have the opportunity to see them and
8	touch them?
9	REPRESENTATIVE HOLDER: Mr. Kelly, would
LO	you like to or Chairman Legg?
L1	REPRESENTATIVE LEGG: Thank you,
L2	Mr. Chair, and thank you, Representative. I
L3	think that is a great question, but I am
L4	confident that our friends in the media world
L5	will be broadcasting these maps that are out
L6	there, and it is available on the Internet, and
L7	those our fine workers at the local
L8	libraries have the option to make it available
L9	to them, and I know many of them do that
20	already. So it will be out there for the
21	public consumption in a multitude of venues.
22	REPRESENTATIVE REED: Follow-up?
23	REPRESENTATIVE HOLDER: Follow-up.
24	REPRESENTATIVE REED: That is my major
25	concern is that the public since we included

1	the public back in the beginning of this, they
2	should be able to have some input to the end.
3	When this came out on the Internet, I
4	received several calls from people who said
5	they still didn't know how to man this on the
6	computer.
7	And so with that that being a concern,
8	it is a great concern now for me to say yes on
9	this and they are not able to access the
10	information.
11	REPRESENTATIVE HOLDER: Chairman Legg, you
12	are recognized.
13	REPRESENTATIVE LEGG: Thank you,
14	Mr. Chairman, and I appreciate the
15	Representative's concern, and I will talk to
16	the Speaker and see what we can do to make it
17	available to the in the most possible venues
18	possible. So
19	REPRESENTATIVE HOLDER: And you are
20	recognized to close on your Bill.
21	REPRESENTATIVE LEGG: Waive close.
22	REPRESENTATIVE HOLDER: Waiving close.
23	Ben, would you please call the roll on the PCB?
24	THE CLERK: Representatives Abruzzo?
25	REPRESENTATIVE ABRUZZO: No.

1	THE CLERK: Albritton?
2	REPRESENTATIVE ALBRITTON: Yes.
3	THE CLERK: Brodeur?
4	REPRESENTATIVE BRODEUR: Yes.
5	THE CLERK: Burgin?
6	REPRESENTATIVE BURGIN: Yes.
7	THE CLERK: Chestnut?
8	REPRESENTATIVE CHESTNUT: No.
9	THE CLERK: Fullwood?
10	Goodson?
11	REPRESENTATIVE GOODSON: Yes.
12	THE CLERK: Holder?
13	REPRESENTATIVE HOLDER: Yes.
14	THE CLERK: Horner?
15	REPRESENTATIVE HORNER: Yes.
16	THE CLERK: Passidomo?
17	REPRESENTATIVE PASSIDOMO: Yes.
18	THE CLERK: Plakon?
19	REPRESENTATIVE PLAKON: Yes.
20	THE CLERK: Reed?
21	REPRESENTATIVE HOLDER: And with that
22	THE CLERK: Taylor?
23	REPRESENTATIVE TAYLOR: No.
24	REPRESENTATIVE HOLDER: Sorry.
25	THE CLERK: Trujillo?

1	REPRESENTATIVE TRUJILLO: Yes.
2	THE CLERK: Chair Legg?
3	REPRESENTATIVE LEGG: Yes.
4	REPRESENTATIVE HOLDER: And with that, the
5	PCB passes. Sorry about me jumping in in the
6	middle of that. I am used to Robert's rapid
7	fire.
8	The Bill will move forward, and members,
9	thank you for that, and we will I will now
10	pass the gavel back over to Chairman Legg.
11	REPRESENTATIVE LEGG: Just a matter of
12	technical, just show that PCB-07 passes on the
13	record. So, members, with that, on behalf of
14	Chair Representative Taylor, you have a
15	comment?
16	REPRESENTATIVE TAYLOR: More of a question
17	on the process from now on. We're just sending
18	these to the main redistricting committee, and
19	they will decide on or they will make the
20	final decision on
21	REPRESENTATIVE LEGG: As a matter of
22	technical point, they still have to be referred
23	to the Committee since they are PCBs, but I am
24	fairly confident that is the next referral
25	stop, but, yes, they will be making you

1	know, whether they will be making changes,
2	whether they will be moving them forward, they
3	will be selecting one Bill.
4	And I believe Chair Weatherford has a
5	meeting date scheduled for January 20th, as the
6	next scheduled meeting for the redistricting
7	committee.
8	REPRESENTATIVE TAYLOR: And just a quick
9	follow-up, Mr. Chair, if there is an amendment
LO	that is offered between now and that particular
L1	time, will that main committee take up that
L2	amendment with the new map, or will it come
L3	back to us here in the subcommittee?
L4	REPRESENTATIVE LEGG: Yes, thank you,
L5	Representative, I think that is an excellent
L6	question. It will be taken up in the main
L7	committee. So it will be an amendment to the
L8	particular map of the three that we have
L9	passed.
20	And with that, members, on behalf of Chair
21	Holder and Vice-Chair Horner and myself, thank
22	you for serving on this Committee for the last
23	six months, going around the state.
24	As I said, this is not the end, but really

simply the end of the beginning of the process,

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and we are -- with that, Chair -- Vice-Chair
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          Horner moves we rise, without objection.
 2
                (Whereupon, the proceedings concluded.)
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1	CERTIFICATE
2	STATE OF FLORIDA)
3	COUNTY OF LEON)
4	I hereby certify that the foregoing transcript
5	is of a tape-recording taken down by the undersigned,
6	and the contents thereof were reduced to typewriting
7	under my direction;
8	That the foregoing pages 2 through 53 represent
9	a true, correct, and complete transcript of the tape-
10	recording;
11	And I further certify that I am not of kin or
12	counsel to the parties in the case; am not in the
13	regular employ of counsel for any of said parties; nor
14	am I in anywise interested in the result of said case.
15	Dated this 16th day of February, 2012.
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19	CLARA C. ROTRUCK
20	Notary Public
21	State of Florida at Large
22	Commission Expires:
23	November 13, 2014
24	
25	