Selection From: 03/15/2023 - Banking and Insurance (1:00 PM - 3:00 PM) Customized

Agenda Order

Tab 1	SB 298 by Boyd; (Identical to H 00267) Telehealth Practice Standards							
Tab 2	SB 516	SB 516 by DiCeglie; (Identical to H 00057) Motor Vehicle Liability Policies						
Tab 3	SB 532	by Bu r	ton; (Ide	entical to H 00607) Money Sei	rvices Businesses			
336708	Α	S	RCS	BI, Burton	Delete L.13 - 57:	03/17	10:09	АМ
Tab 4	SB 564 by Hutson; (Similar to CS/H 00677) Interchange Fees on Taxes							
135986	D	S	RCS	BI, Hutson	Delete everything after	03/17	10:09	AM
Tab 5	SB 594	by Ma	r tin ; (Co	mpare to CS/H 00799) Reside	ential Property Insurance Rates			
Tab 6	SB 624	by Gra	ill (CO-I	NTRODUCERS) Perry; (Sim	ilar to CS/CS/H 00331) Liens and Bonds			
Tab 7	SB 748	by Boy	/d ; (Simil	ar to CS/H 00881) My Safe Fl	orida Home Program			
402088	Α	S	RCS	BI, Boyd	Delete L.72 - 248:	03/17	10:09	AM
Tab 8	SB 100	2 by St	ewart (0	CO-INTRODUCERS) Hoope	er; (Similar to CS/H 00541) Motor Vehicle	e Glass		

COMMITTEE MEETING EXPANDED AGENDA

BANKING AND INSURANCE Senator Boyd, Chair Senator DiCeglie, Vice Chair

MEETING DATE: Wednesday, March 15, 2023

TIME: 1:00—3:00 p.m.

Pat Thomas Committee Room, 412 Knott Building PLACE:

Senator Boyd, Chair; Senator DiCeglie, Vice Chair; Senators Broxson, Burgess, Burton, Hutson, Ingoglia, Mayfield, Powell, Thompson, Torres, and Trumbull **MEMBERS:**

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	SB 298 Boyd (Similar H 79, Identical H 267)	Telehealth Practice Standards; Revising the definition of the term "telehealth", etc. HP 02/20/2023 Favorable BI 03/15/2023 Favorable RC	Favorable Yeas 12 Nays 0
2	SB 516 DiCeglie (Identical H 57)	Motor Vehicle Liability Policies; Revising the definition of the term "motor vehicle liability policy" to include certain policies issued by risk retention groups; defining the term "risk retention group", etc. BI 03/15/2023 Temporarily Postponed JU RC	Temporarily Postponed
3	SB 532 Burton (Identical H 607)	Money Services Businesses; Revising the definition of the term "control person" for purposes of ch. 560, F.S.; defining the term "governing documents", etc. BI 03/15/2023 Fav/CS CM RC	Fav/CS Yeas 12 Nays 0
4	SB 564 Hutson (Similar CS/H 677)	Interchange Fees on Taxes; Requiring that certain taxes listed on evidences of sales must be excluded from the amount on which an interchange fee is charged for that electronic payment transaction; specifying requirements for payment card networks in deducting taxes or rebating amounts; specifying requirements for payment card networks if a merchant or seller is unable to capture and transmit tax amounts relevant to the sale at the time of sale; providing a penalty, etc. BI 03/15/2023 Fav/CS CM RC	Fav/CS Yeas 9 Nays 2

COMMITTEE MEETING EXPANDED AGENDA

Banking and Insurance Wednesday, March 15, 2023, 1:00—3:00 p.m.

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
5	SB 594 Martin (Compare CS/H 799)	Residential Property Insurance Rates; Adding wind uplift prevention to a list of fixtures or construction techniques for which a residential property insurance rate filing must include actuarially reasonable rate differentials or appropriate deductible reductions, etc. BI 03/15/2023 Favorable CA FP	Favorable Yeas 12 Nays 0
6	SB 624 Grall (Similar CS/CS/H 331)	Liens and Bonds; Revising when a notice of contest of claim against a payment bond must be served; requiring service of documents to be made in a specified manner; providing for the computation of time when certain time periods fall on specified days or during an emergency; revising requirements for a notice of termination; revising when an owner may record a notice of termination; requiring service of documents relating to construction bonds to be made in a specified manner; requiring that a copy of a notice of nonpayment be served on the surety; revising the amount required in addition to the deposit or bond that applies toward attorney fees and court costs, etc. BI 03/15/2023 Favorable JU RC	Favorable Yeas 12 Nays 0
7	SB 748 Boyd (Similar CS/H 881)	My Safe Florida Home Program; Providing that licensed, rather than certified, inspectors are to provide hurricane mitigation inspections on site-built, single-family, residential properties that have been granted a homestead exemption; revising the hurricane mitigation inspectors that may be selected by the Department of Financial Services to provide hurricane mitigation inspections; revising the criteria for mitigation grant eligibility for homeowners; revising the improvements for which mitigation grants may be used; deleting a provision authorizing low-income homeowners to use grant funds for specified purposes, etc. BI 03/15/2023 Fav/CS AEG FP	Fav/CS Yeas 12 Nays 0

COMMITTEE MEETING EXPANDED AGENDA

Banking and Insurance Wednesday, March 15, 2023, 1:00—3:00 p.m.

ΓAΒ	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
8 SB 1002 Stewart (Similar CS/H 541)		Motor Vehicle Glass; Prohibiting motor vehicle repair shops or their employees from offering anything of value to a customer in exchange for making an insurance claim for motor vehicle glass replacement or repair, including offers made through certain persons; prohibiting persons from entering into assignment agreements of post-loss benefits for motor vehicle glass replacement or repair after a specified date; defining the term "assignment agreement", etc.	Favorable Yeas 11 Nays 0
		BI 03/15/2023 Favorable CM RC	

S-036 (10/2008) Page 3 of 3

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared By: The Professional Staff of the Committee on Health Policy						
BILL:	SB 298						
INTRODUCER:	Senator Boyd						
SUBJECT:	SUBJECT: Telehealth Practice Standards						
DATE:	March 14, 2	2023	REVISED:	3/17/2023			
ANAI	_YST	STAF	F DIRECTOR	REFERENCE		ACTION	
1. Rossitto-V Winkle	an	Brown	n	HP	Favorable		
2. Moody		Knud	son	BI	Favorable		
3				RC			

I. Summary:

SB 298 amends s. 456.47(1)(a), F.S., to revise the definition of "telehealth." Under the bill, the use of audio-only telephone calls is no longer excluded from the definition.

The bill has no fiscal impact on state or local governments.

The bill provides an effective date of July 1, 2023.

II. Present Situation:

Telehealth

Section 456.47, F.S., defines the term "telehealth" as the use of synchronous or asynchronous telecommunications technology by a telehealth provider to provide health care services, including, but not limited to, assessment, diagnosis, consultation, treatment, and monitoring of a patient; transfer of medical data; patient and professional health-related education; public health services; and health administration. The term does not include audio-only telephone calls, e-mail messages, or facsimile transmissions.

In a general sense, "synchronous" telehealth happens in live, real-time settings where the patient interacts with a provider, usually via phone or video. Providers and patients communicate directly, often resulting in a diagnosis, treatment plan, or prescription. Synchronous telehealth can include additional at-home devices such as a blood pressure or heart rate monitors,

thermometers, oximeters, cameras, or scales to help the provider more accurately assess the patient's health status.¹

"Asynchronous" telehealth, also known as "store-and-forward," is often used for patient intake or follow-up care. For example, a patient sends a photo of a skin condition that is later reviewed by a dermatologist who recommends treatment.²

Section 456.47, F.S., authorizes Florida-licensed health care providers³ to use telehealth to deliver health care services within their respective scopes of practice. The statute also authorizes out-of-state health care providers to use telehealth to deliver health care services to Florida patients if they register with the applicable regulatory board or the Department of Health (DOH) if there is no applicable board,⁴ and meet certain eligibility requirements.⁵ A registered out-of-state telehealth provider may use telehealth, within the relevant scope of practice established by Florida law and rule, to provide health care services to Florida patients but is prohibited from opening an office in Florida and from providing in-person health care services to patients located in Florida without first becoming licensed by the state of Florida.

A telehealth provider is defined under s. 456.47, F.S., as an individual who provides health care and related services to patients located in Florida and must be one of the licensed health care practitioners listed below. He or she may be either Florida licensed, licensed under a multi-state health care licensure compact of which Florida is a member state, or registered as an out-of-state telehealth provider:

- Acupuncturist;⁶
- Allopathic physicians or physician assistants;⁷
- Osteopathic physicians or physician assistants;⁸
- Chiropractic physicians, or chiropractic physician assistant;⁹
- Podiatric physicians;¹⁰
- Optometrists;¹¹
- Autonomous advance practice registered nurses, advanced practice registered nurses, registered nurses, licensed practical nurses and certified nursing assistant;¹²

¹ TELEHEALTH.HHS.GOV, "Synchronous direct-to-consumer telehealth," available at https://telehealth.hhs.gov/providers/direct-to-consumer/synchronous-direct-to-consumer-telehealth/ (last visited Mar. 3, 2023).

² TELEHEALTH.HHS.GOV, "Asynchronous direct-to-consumer telehealth," available at https://telehealth.hhs.gov/providers/direct-to-consumer/asynchronous-direct-to-consumer-telehealth/ (last visited Mar. 3, 2023).

³ Section 456.47(1)(b), F.S.

⁴ Under s. 456.001(1), F.S., the term "board" is defined as any board, commission, or other statutorily created entity, to the extent such entity is authorized to exercise regulatory or rulemaking functions within DOH or, in some cases, within DOH's Division of Medical Quality Assurance (MQA).

⁵ Section 456.47(4), F.S.

⁶ Chapter 457, F.S.

⁷ Chapter 458, F.S.

⁸ Chapter 459, F.S.

⁹ Chapter 460, F.S.

¹⁰ Chapter 461, F.S.

¹¹ Chapter 463, F.S.

¹² Chapter 464, F.S.

- Pharmacists;¹³
- Dentists, dental hygienist and dental laboratories; 14
- Midwives;¹⁵
- Speech and language pathologists;¹⁶
- Audiologists;¹⁷
- Occupational therapists;¹⁸
- Radiological Personnel;¹⁹
- Respiratory therapists;²⁰
- Dieticians and nutritionists;²¹
- Athletic trainers;²²
- Orthotists, prosthetists, and pedorthists;²³
- Electrologists;²⁴
- Massage therapists;²⁵
- Clinical laboratory personnel;²⁶
- Medical physicists;²⁷
- Opticians;²⁸
- Hearing aid specialists;²⁹
- Physical therapists;³⁰
- Psychologists and school psychologists;³¹ and
- Clinical social workers, mental health counselors and marriage and family therapists.³²

A telehealth provider has the duty to practice in a manner consistent with his or her scope of practice and the prevailing professional standard of practice for a health care professional who provides in-person health care services to patients in Florida. A telehealth provider may use telehealth to perform a patient evaluation. If a telehealth provider conducts a patient evaluation sufficient to diagnose and treat the patient, the telehealth provider is not required to research a

¹³ Chapter 465, F.S.

¹⁴ Chapter 466, F.S.

¹⁵ Chapter 467, F.S.

¹⁶ Part I, ch. 468, F.S.

¹⁷ *Id*.

¹⁸ Part III, ch. 468, F.S.

¹⁹ Part IV, ch. 468, F.S.

²⁰ Part V, ch. 468, F.S.

²¹ Part X, ch. 468, F.S.

²² Part XIII, ch. 468, F.S.

²³ Part XIV, ch. 468, F.S.

²⁴ Chapter 478, F.S.

²⁵ Chapter 480, F.S.

²⁶ Part I, ch. 483, F.S.

²⁷ Part II, ch. 483, F.S.

²⁸ Part I, ch. 484, F.S.

²⁹ Part II, ch. 484, F.S.

³⁰ Chapter 486, F.S.

³¹ Chapter 490, F.S.

³² Chapter 491, F.S.

patient's medical history or conduct a physical examination of the patient before using telehealth to provide health care services to the patient.³³

A telehealth provider may not use telehealth to prescribe a controlled substance listed in Schedule II³⁴ or s. 893.03, F.S., unless the controlled substance is prescribed for the following:

- The treatment of a psychiatric disorder;
- Inpatient treatment at a hospital licensed under ch. 395, F.S.
- The treatment of a patient receiving hospice services as defined in s. 400.601, F.S.; or
- The treatment of a resident of a nursing home facility as defined in s. 400.021, F.S.³⁵

A telehealth provider must document in the patient's medical record the health care services rendered using telehealth according to the same standard as used for in-person services. Medical records, including video, audio, electronic, or other records generated as a result of providing such services, are confidential pursuant to ss. 395.3025(4) and 456.057, F.S.³⁶

The board, or the DOH if there is no board, must register a health care professional not licensed in this state as a telehealth provider if the health care professional:

- Completes a DOH application form;
- Has an active, unencumbered license that is issued by another state, the District of Columbia, or a U.S. possession or territory that is substantially similar to a license issued to a similar Florida-licensed provider;
- Has not been the subject of disciplinary action relating to his or her license during the fiveyear period immediately prior to the application submission;
- Designates a duly appointed registered agent for service of process in this state on a DOH prescribed form; and
- Demonstrates to the board, or the DOH if there is no board, that he or she maintains professional liability insurance coverage or financial responsibility, that includes coverage or financial responsibility for telehealth services provided to patients not located in the provider's home state, in an amount equal to, or greater than, the requirements for a licensed practitioner under ss. 456.048, 458.320, or 459.0085, F.S., as applicable.³⁷

The website of an out-of-state telehealth provider registered under s. 456.47, F.S., must prominently display a hyperlink to the DOH website, and the DOH website must publish a list of all out-of-state registrants and include the following information for each:

- Name:
- Health care occupation;
- Health care training and education, including completion dates and any certificates or degrees obtained;

³³ Section 456.47(2)(a) and (b), F.S.

³⁴ Schedule II drugs are combination products with less than 15 milligrams of hydrocodone per dosage unit (Vicodin), cocaine, methamphetamine, methadone, hydromorphone (Dilaudid), meperidine (Demerol), oxycodone (OxyContin), fentanyl, Dexedrine, Adderall, and Ritalin. *See:* United States Drug Enforcement Administration, *Drug Scheduling, Schedule II*, available at: https://www.dea.gov/drug-information/drug-scheduling (last visited Mar. 3, 2023).

³⁵ Section 456.47(2)(c), F.S.

³⁶ Section 456.47(3), F.S.

³⁷ Section 456.47(4)(b) and (e), F.S.

- Out-of-state health care licenses, including license numbers;
- Florida telehealth provider registration number;
- Specialty, if any;
- Board certification, if any;
- Five-years of disciplinary history, including sanctions imposed and board actions;
- Medical malpractice insurance provider and policy limits, including whether the policy covers claims that arise in Florida; and
- The name and address of the registered agent designated for service of process in this state.³⁸

A health care professional may not register under s. 456.47, F.S., if his or her license to provide health care services is subject to a pending disciplinary investigation or action, or has been revoked in any state or jurisdiction. A health care professional registered as a telehealth provider must notify the appropriate board, or the DOH if there is no board, of any restrictions placed on his or her license to practice, or any disciplinary action taken or pending against him or her, in any state or jurisdiction. The notification must be provided within five business days after the restriction is placed or disciplinary action is initiated or taken.³⁹

A health care professional registered as an out-of-state telehealth provider may not open an office in this state and may not provide in-person health care services to patients located in this state.⁴⁰

A pharmacist registered as an out-of-state telehealth provider may only dispense medicinal drugs to patients located in this state using the following pharmacies:

- A pharmacy permitted under ch. 465, F.S.;
- A nonresident pharmacy registered under s. 465.0156, F.S.; or
- A nonresident pharmacy or outsourcing facility holding an active permit pursuant to s. 465.0158, F.S.⁴¹

The board, or the DOH if there is no board, may take disciplinary action against an out-of-state telehealth provider registered under s. 456.47(4), F.S., if the registrant:

- Fails to notify the applicable board, or the DOH if there is no board, of any adverse actions taken against his or her license;
- Has restrictions placed on or disciplinary action taken against his or her license in any state or jurisdiction;
- Violates any of the requirements of s. 456.47, F.S.; or
- Commits any act that constitutes grounds for disciplinary action under s. 456.072(1), F.S, or the Florida practice act that is applicable to the telehealth provider similar to Florida licensees.⁴²

Venue for a civil or administrative action initiated by the DOH, the appropriate board, or a patient who receives telehealth services from an out-of-state telehealth provider may be located

³⁸ Section 456.47(4)(h), F.S.

³⁹ Section 456.47 (4)(d), F.S.

⁴⁰ Section 456.47(4)(f), F.S.

⁴¹ Section 456.47(4)(g), F.S.

⁴² Section 456.47(4)(i), F.S.

in the patient's county of residence or in Leon County. ⁴³ A health care professional who is not licensed to provide health care services in Florida but who holds an active license to provide health care services in another state or jurisdiction, and who provides such services using telehealth to a patient located in this state, is not subject to the registration requirement under s. 456.47, F.S., if the services are provided:

- In response to an emergency medical condition;⁴⁴ or
- In consultation with a health care professional licensed in this state who has ultimate authority over the diagnosis and care of the patient.⁴⁵

Audio-only Telephone Calls During the State of Emergency

On March 9, 2020, Governor Ron DeSantis issued Executive Order Number 20-52⁴⁶ declaring a state of emergency related to the 2019 novel coronavirus (COVID-19). During the state of emergency, numerous statutes were set aside in order to better enable the state to respond to the emergency.

On April 3, 2020, the Agency for Health Care Administration (AHCA) issued a Statewide Medicaid Managed Care Policy Transmittal⁴⁷ that addressed Medicaid coverage of telephonic (audio-only) communications as a form of telehealth. Under the transmittal, Medicaid managed care plans were required to expand coverage of telehealth services to include telephone-only communications, only when rendered by licensed physicians (including physician extenders such as advanced practice registered nurses and physician assistants) and licensed behavioral health practitioners.

The state of emergency was extended several times before expiring on June 26, 2021.

III. Effect of Proposed Changes:

SB 298 amends s. 456.47(1)(a), F.S., to revise the definition of "telehealth." Under the bill, the use of audio-only telephone calls is no longer excluded from the definition.

The bill provides an effective date of July 1, 2023.

⁴³ Section 456.47(5), F.S.

⁴⁴ Section 395.002(8), F.S., defines "emergency medical condition" as (a) a medical condition manifesting itself by acute symptoms of sufficient severity, which may include severe pain, such that the absence of immediate medical attention could reasonably be expected to result in any of the following: 1. Serious jeopardy to patient health, including a pregnant women or fetus. 2. Serious impairment to bodily functions. 3. Serious dysfunction of any bodily organ or part. (b) With respect to a pregnant woman: 1. That there is inadequate time to effect safe transfer to another hospital prior to delivery; 2. That a transfer may pose a threat to the health and safety of the patient or fetus; or 3. That there is evidence of the onset and persistence of uterine contractions or rupture of the membranes.

⁴⁵ Section 456.47(6), F.S.

⁴⁶ Office of the Governor, *Executive Order Number 20-52*, March 9, 2020, available at: https://www.flgov.com/wp-content/uploads/orders/2020/EO_20-52.pdf (last visited Mar. 3, 2023).

⁴⁷ Agency for Health Care Administration, *Statewide Medicaid Managed Care (SMMC) Policy Transmittal: 2020-20*, April 3, 2020, available at: https://ahca.myflorida.com/Medicaid/statewide_mc/pdf/2018-23_plan_comm/PT_2020-20_COVID-19_State-of-Emergency_Telemedicine_Services.pdf (last visited Mar. 3, 2023).

IV. Constitutional Issues:

A. Mu	unicipality/County	Mandates	Restrictions:
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None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

The bill may allow patients without access to video-calling capabilities to have greater access to health care services via telehealth and may reduce out-of-pocket costs by not requiring them to travel to receive care.

C. Government Sector Impact:

None.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends section 456.47 of the Florida Statutes.

IX. **Additional Information:**

Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.) A.

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2023 SB 298

By Senator Boyd

20-00469A-23 2023298_ A bill to be entitled

3

An act relating to telehealth practice standards; amending s. 456.47, F.S.; revising the definition of the term "telehealth"; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (a) of subsection (1) of section 456.47, Florida Statutes, is amended to read:

456.47 Use of telehealth to provide services.-

- (1) DEFINITIONS.—As used in this section, the term:
- (a) "Telehealth" means the use of synchronous or asynchronous telecommunications technology by a telehealth provider to provide health care services, including, but not limited to, assessment, diagnosis, consultation, treatment, and monitoring of a patient; transfer of medical data; patient and professional health-related education; public health services; and health administration. The term does not include audio-only telephone calls, e-mail messages, or facsimile transmissions.

Section 2. This act shall take effect July 1, 2023.

Page 1 of 1

CODING: Words stricken are deletions; words underlined are additions.

3-15-23 APPEARANCE RECORD 298	
Meeting Date Deliver both copies of this form to Bill Number or Topi	2
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Committee Ameriament Barcode (ii ap	plicable)
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Street	•
Tallahonssee FL 32308	
City State Zip	
Speaking: For Against Information OR Waive Speaking: In Support Against	
Speaking: For Against Information Waive Speaking: In Support Against	
PLEASE CHECK ONE OF THE FOLLOWING:	
I am appearing without compensation or sponsorship. I am a registered lobbyist, representing: I am not a lobbyist, but received to the sponsorship of value for my and the	
Florida Medical Association (travel, meals, lodging, etc.) sponsored by:	

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

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While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

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This form is part of the public record for this meeting.

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This form is part of the public record for this meeting.

The Florida Senate APPEARANCE RECORD Bill Number or Topic Meeting Date Deliver both copies of this form to Senate professional staff conducting the meeting Amendment Barcode (if applicable) Information Waive Speaking: Speaking: Against PLEASE CHECK ONE OF THE FOLLOWING:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (fisenate.gov)

I am a registered lobbyist,

Florida Association of

This form is part of the public record for this meeting.

I am appearing without compensation or sponsorship.

S-001 (08/10/2021)

I am not a lobbyist, but received

(travel, meals, lodging, etc.),

sponsored by:

something of value for my appearance

The Florida Senate APPEARANCE RECORD Bill Number or Topic Deliver both copies of this form to Senate professional staff conducting the meeting Committee Amendment Barcode (if applicable) Sal Nuzzo 8503229941 Name 100 N Duval Street Email snuzzo@jamesmadison.org Address **Tallahassee** FL 32301 City State Zip Speaking: For Against Information In Support Waive Speaking: PLEASE CHECK ONE OF THE FOLLOWING:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules, pdf (fisenate.gov)

I am a registered lobbyist,

representing:

This form is part of the public record for this meeting.

I am appearing without

sompensation or sponsorship.

S-001 (08/10/2021)

I am not a lobbyist, but received

(travel, meals, lodging, etc.),

sponsored by:

something of value for my appearance

APPEARANCE RECORD

298

03/ 15 /2023

Rill Number or Tonic

	Meeting Date	Deliver!	both copies of this fo	orm to	bill Number of Topic		
Bar	nk & Insurance		onal staff conducting				
	Committee				Amendment Barcode (if applicable)		
Name .	AARP - Ivo	nne Fernandez		_ Phone _	954-850- 7262		
	0750 NNA/ 05	741 A			:f		
Address	3750 NW 87	th Avenue		Email	ifernandez@aarp.org		
	Street						
	Doral	FL	33178				
-	City	State	Zip				
	Speaking: For	Against Information	OR w	aive Speak	ing: In Support Against		
The last of the la	PLEASE CHECK ONE OF THE FOLLOWING:						
	appearing without pensation or sponsorship.	I am a reg represent	gistered lobbyist, ting: AARP		I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:		

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This form is part of the public record for this meeting.

March 15.	. 2023	APPEARANCE RE	CORD	SB 298		
	eting Date	Deliver both copies of this forn		Bill Number or Topic		
Bankin .	Thounde	Senate professional staff conducting the	ne meeting	NA		
Co	ommittee			Amendment Barcode (if applicable)		
Name Tasha	Carter, Insu	ance Consumer Advocate	Phone <u>850</u>	413.5923		
Address 200 Street	E. Guns St	rut	Email twha	· curter Dmy floridacto, com		
Tallak	rysev FL	32399 State Zip				
Speaki	ng: For Aga	ainst Information OR Wai	ve Speaking:	In Support Against		
PLEASE CHECK ONE OF THE FOLLOWING:						
I am appearing compensation of	without or sponsorship.	I am a registered lobbyist, representing: Dept. Of Financial Survices		I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:		
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This form is part of the public record for this meeting.

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SB	298	
Bi	ll Number or Topic	

Meeting Date	Deliver both copies of this		Bill Number or Topic
BH	Senate professional staff conduct	ing the meeting	
Committee			Amendment Barcode (if applicable)
Name AMANDA Fra	Sel	Phone	
Address		Email	
Street			
City	State Zip		
Speaking: For Aga	inst Information OR	Waive Speaking: 🛭 🖟	In Support
	PLEASE CHECK ONE OF TH	E FOLLOWING:	
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing: ASSUGIATION	abetes	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

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15 Morch 2023 APPEARANCE	RECORD 298
Banking Date Banking + Insurance Committee Deliver both copies of this Senate professional staff conductions Committee	
Name Chrs Stranby	Amendment Barcode (if applicable) Phone 767 9667
Address 107 E College Are	Email Stranby @ alphy.org
Street Tallahassee 12 32301 City State Zip	
Speaking: For Against Information OR	Waive Speaking: In Support Against
PLEASE CHECK ONE OF TH	IE FOLLOWING:
I am appearing without compensation or sponsorship. I am a registered lobbyist, representing:	compthing of value for my appearance

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

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	Committee	10.10					Amendment Barcode (if applicable)
Name	Chris L	-You			Phone	P50 220	5702
Addres	Street				Email		
	Tall ahasse	<u>C</u> State		Zip			
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8 1 1	am appearing without ompensation or sponsorship.		I am a registor representing FL 05 Mcd4(ered lobbyist, Heopati al ASS	hic v	sc sc	m not a lobbyist, but received mething of value for my appearance ravel, meals, lodging, etc.), consored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules pdf (flsenate.gov)

This form is part of the public record for this meeting.



The Florida Senate **COMMITTEE VOTE RECORD**

Banking and Insurance SB 298 COMMITTEE:

ITEM: FINAL ACTION: Favorable

MEETING DATE: Wednesday, March 15, 2023

TIME: 1:00—3:00 p.m. PLACE: 412 Knott Building

FINAL	VOTE		3/15/2023 Motion to v after Roll C	1 vote "YEA" Call				
Yea	Nay	SENATORS	Yea	Nay	Yea	Nay	Yea	Nay
VA		Broxson						
VA		Burgess						
Χ		Burton						
Χ		Hutson						
Χ		Ingoglia						
Χ		Mayfield						
Χ		Powell						
Χ		Thompson						
Χ		Torres						
Χ		Trumbull						
Χ		DiCeglie, VICE CHAIR						
Χ		Boyd, CHAIR						
12 Yea	0 Nay	TOTALS	FAV Yea	- Nay	Yea	Nay	Yea	Nay

CODES: FAV=Favorable

UNF=Unfavorable -R=Reconsidered

RCS=Replaced by Committee Substitute RE=Replaced by Engrossed Amendment RS=Replaced by Substitute Amendment

TP=Temporarily Postponed VA=Vote After Roll Call VC=Vote Change After Roll Call WD=Withdrawn OO=Out of Order AV=Abstain from Voting

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared B	y: The Pro	fessional Staff of	f the Committee on	Banking and Insura	ance
BILL:	SB 516					
INTRODUCER:	Senator Dio	Ceglie				
SUBJECT:	Motor Vehi	icle Liabi	lity Policies			
DATE:	March 14, 2	2023	REVISED:			
ANAL	YST	STAF	F DIRECTOR	REFERENCE		ACTION
1. Thomas		Knuds	on	BI	Pre-meeting	
2				JU		
3.				RC		<u>-</u>

I. Summary:

SB 516 amends Florida's Financial Responsibility Law regarding the operation of a motor vehicle to permit risk retention groups, which are authorized by federal law, to provide required motor vehicle coverage to the group's members. Risk retention groups sell insurance to eligible members, do not submit rate and form filings to state regulators, and are not members of state guaranty associations that manage claims if an insurer becomes insolvent.

The bill authorizes a risk retention group that has strong ratings from A.M. Best Company (an "A" or higher rating for financial strength and "VIII" or higher for financial size) to provide commercial auto insurance coverage to their members and shareholders.

The bill has an unknown but likely insignificant negative fiscal impact to the Department of Highway Safety and Motor Vehicles and no impact on local governments.

The bill has an effective date of July 1, 2023.

II. Present Situation:

Florida's Motor Vehicle Financial Responsibility Law

Chapter 324, F.S., sets forth the financial responsibility laws for owners or operators of motor vehicles in Florida, whether they be used for personal or commercial purposes. Generally, a motor vehicle owner or operator is required to insure against losses from liability for bodily injury, death, and property damage by 1) purchasing auto insurance from an insurance carrier authorized by the Office of Insurance Regulation (OIR) to do business in Florida; or 2) obtaining a certificate of self-insurance from the Department of Highway Safety and Motor

¹ Section 324.021(8), F.S.

Vehicles (DHSMV) after demonstrating the ability to cover potential losses arising out of the ownership, maintenance, or use of a motor vehicle.²

The OIR licenses insurance carriers and reviews policy contracts and premium rates of its licensees.³ An insurance carrier may not issue an auto insurance policy in Florida unless the policy includes coverages for both personal injury and property damage.⁴

The DHSMV administers the Financial Responsibility Law by requiring all licensed insurance companies to provide electronic notification of all policies that are issued or cancelled.⁵ Vehicle owners must show proof of personal injury protection and property damage liability coverage to register a vehicle,⁶ and must provide proof of bodily injury liability coverage if they are involved in an accident and charged with a moving violation.⁷ A vehicle owner who fails to maintain continuous coverage may have his or her driver's license and registration suspended.⁸ Required coverages vary based on the use of a motor vehicle.

For individual motorists, the law requires \$10,000 in personal injury protection and \$10,000 for property damage. If a driver has been convicted of driving under the influence of alcohol, the motorist must maintain liability coverage of \$100,000 for bodily injury to, or death of, one person in any one crash and in the amount of \$300,000 due to bodily injury to, or death of, two or more persons in any one crash and in the amount of \$50,000 because of property damage in any one crash per accident, for three years after the license is reinstated. 10

For leased motor vehicles, the lessor is not liable for the actions of a lessee so long as the lease requires \$100,000/\$300,000 bodily injury liability and \$50,000 property damage liability or not less than \$500,000 combined property damage and bodily injury liability. ¹¹ For-hire passenger vehicles like taxicabs and limousines must have bodily injury liability coverage of \$125,000 per person and \$250,000 per occurrence, and \$50,000 property damage coverage. ¹²

Commercial motor vehicles operating on Florida's highways are subject to state and federal regulations related to size and weight limits, safety standards, and registration requirements. Commercial vehicles that weigh 10,001 pounds or more, and engage in interstate commerce or haul hazardous materials, are subject to federal law, where required coverages range from \$750,000 to \$5 million. Commercial vehicles that weigh 26,001 pounds or more, operate only

² Sections 324.161 and 324.171, F.S. *Also see* Florida Department of Highway Safety and Motor Vehicles, Self-Insurance, https://www.flhsmv.gov/insurance/self-insurance/firm/ (last accessed March 8, 2023).

³ Sections 624.404, 627.062, 627.410, and 627.4102, F.S.

⁴ Section 627.7275, F.S.

⁵ Sections 324.0221, 324.252, F.S., and Rules 15A-3.007, and 15A-3.012, F.A.C.

⁶ Sections 324.022, 324.023, F.S., and Rule 15A-3.006, F.A.C.

⁷ Section 324.021, F.S. *Also see*, Florida Highway Safety and Motor Vehicles, *Florida Insurance Requirements*, https://www.flhsmv.gov/insurance/ (last accessed March 8, 2023).

⁸ Section 324.0221, F.S.

⁹ Sections 324.021(7), 324.022, and 627.736, F.S.

¹⁰ Section 324.023, F.S.

¹¹ Section 324.021(9), F.S.

¹² Sections 324.032, F.S.

^{13 49} CFR § 387.9.

within Florida, and do not transport hazardous materials are subject to Florida law, where required coverages range from \$50,000 to \$300,000.¹⁴

When the owner or operator of a motor vehicle purchases liability insurance to satisfy the financial responsibility law, the policy must be issued by an insurance company authorized to do business in Florida. When an owner or operator self-insures a vehicle or fleet of vehicles, the owner or operator must obtain a certificate of self-insurance from the DHSMV. 16

Risk Retention Groups

Federal law treats risk retention groups – which may sell insurance only to eligible members – differently than traditional insurance companies. Members of a risk retention group must be engaged in similar businesses or activities that have similar exposures due to the type of business, trade, product, service, premises, or operations.¹⁷

Authorized insurers must be licensed in every state in which they operate and the domicile state serves as the primary regulator. Risk retention groups need to be licensed as a liability insurer in only one state; further, those that were chartered prior to 1985 may operate under the laws of Bermuda or the Cayman Islands. State regulators may require risk retention groups to comply with state laws relating to claim settlement and false or fraudulent acts, pay premium taxes, register with the designated state agent for service of process, and submit to financial exams if such exam has not been completed by the state in which the risk retention group is chartered. ¹⁹

States may not require a risk retention group to participate in any insolvency guaranty association.²⁰ However, states may require notice that insurance provided by a risk retention group is not protected by an insolvency guaranty association.²¹ Unlike authorized insurers, risk retention groups do not submit rate and form filings with a state regulator. Instead, risk retention groups apportion risk among their members; thus, rates are based on an actuarial analysis of the membership and policies can be tailored to suit the needs of the membership.²²

Risk retention groups may only provide liability insurance; the law defines liability insurance as coverage for liability for damages to persons or property arising out of any business, trade, product, professional service, premise, operation, or activity of a state or local government.²³ Liability insurance does not include an employer's liability to its employees; thus, risk retention groups may not issue workers' compensation insurance policies to their members.²⁴

¹⁴ Sections 207.002(1), 320.01(25), and 627.7415, F.S.

¹⁵ Section 324.021(8), F.S.

¹⁶ Section 324.171, F.S.

¹⁷ 15 U.S.C. §3901(a)(4)(F) and s. 627.942(9), F.S.

¹⁸ 15 U.S.C. § 3901(a)(4) and s. 627.942(9), F.S.

¹⁹ 15 U.S.C. § 3902(a)(1).

²⁰ 15 U.S.C. § 3902(a)(2).

²¹ 15 U.S.C. § 3902(a)(1).

²² National Association of Insurance Commissioners, *Risk Retention Groups*, <u>Risk Retention Groups</u> (last accessed March 8, 2023).

²³ 15 U.S.C. 3901(a)(2)(A) and s. 627.942(9)(g), F.S.

²⁴ 15 U.S.C. 3901(a)(2)(B) and s. 627.942(4), F.S.

Risk retention groups may operate in Florida if they obtain a certificate of authority as a liability insurer, or are licensed in another state and provide a copy of their business plan and annual financial statement to the OIR and designate the Chief Financial Officer as agent for service of process. ²⁵ According to the OIR, 140 risk retention groups are licensed in a state other than Florida and registered to do business in Florida. ²⁶

Risk retention groups licensed in Florida pay the same premium taxes as Florida-licensed insurers.²⁷ Risk retention groups registered to operate in Florida but licensed in another state pay the same premium taxes as surplus lines insurers that are allowed to sell lines of insurance that consumers cannot obtain from Florida-licensed insurers.²⁸ All risk retention groups operating in Florida must use agents who are licensed and appointed in Florida.²⁹

The International Risk Management Institute describes "fronting" as the use of a licensed, admitted insurer to issue an insurance policy on behalf of a self-insured organization or captive insurer without transferring any risk.³⁰ The risk of loss under the policy remains with the self-insured entity or captive insurer, but the authorized insurer (and, in the event of insolvency, the guaranty association the insurer belongs to) assumes a credit risk because it would be required to honor the policy if the insured fails to honor the policy. This provides proof of coverage that is needed to satisfy financial responsibility laws.

Under the Florida Insurance Code, a "fronting company" is defined as "an authorized insurer which by reinsurance or otherwise generally transfers more than 50 percent to one unauthorized insurer which does not meet the requirements" to be an accredited or trusteed reinsurer in Florida.³¹ Section 624.404(4)(a), F.S., provides that "[n]o authorized insurer shall act as a fronting company for any unauthorized insurer which is not an approved reinsurer."

Florida law explicitly prohibits:

- An authorized insurer or licensed motor vehicle service agreement company from acting as a fronting company for any unauthorized insurer or unlicensed motor vehicle service agreement company.32
- An authorized insurer or licensed home warranty association from acting as a fronting company for any unauthorized insurer or unlicensed home warranty association.33

²⁵ Sections 627.943 and 627.944, F.S.

²⁶ Florida Office of Insurance Regulation, *Active Company Search*, https://companysearch.myfloridacfo.gov/ (last accessed March 8, 2023).

²⁷ Section 627.943(4), F.S. Pursuant to s. 624.509, F.S., premium taxes (typically 1.75 percent of the premium) are collected by the licensed insurer and paid to the Department of Revenue on or before March 1 of each year.

²⁸ Section 627.944 (3), F.S. Pursuant to s. 626.932, F.S., premium taxes (4.94 percent of the premium) are collected by the licensed insurance agent and paid to the Department of Financial Services on a quarterly basis; premiums are also reported to the Florida Surplus Lines Service Office (FSLSO) which oversees the reporting requirements of eligible surplus lines insurers. The FSLSO website is https://www.fslso.com/.

²⁹ Sections 627.943(5) and 627.944(12), F.S.

³⁰ International Risk Management Institute, *Glossary*, https://www.irmi.com/term/insurance-definitions/fronting (last accessed March 8, 2023).

³¹ Section 624.404(4)(b), F.S.

³² Section 634.241, F.S.

³³ Section 634.326, F.S.

• An authorized insurer or licensed service warranty association from acting as a fronting company for any unauthorized insurer or unlicensed service warranty association.34

A.M. Best Credit Rating Agency

A.M. Best, founded in 1899, is a credit rating agency and is the largest credit rating agency in the world specializing in the insurance industry. Headquartered in the United States, A.M. Best assesses the creditworthiness of and/or reports on over 16,000 insurance companies worldwide. The company³⁵ reports that its ratings are independent and summarize the insurance company's ability to pay claims, debts and other financial obligations in a timely manner.³⁶

A Best's Credit Rating (BCR) is given by A.M. Best and is based on its opinion regarding an insurer's relative creditworthiness. According to A.M. Best:

The opinion represents a comprehensive analysis consisting of a quantitative and qualitative evaluation of balance sheet strength, operating performance, and business profile or, where appropriate, the specific nature and details of a security... A BCR is developed considering relevant aspects of Best's Rating Methodologies (BRMs).³⁷

A.M Best assigns each rated insurance company a Financial Strength Rating (FSR). The FSR is an opinion of an insurer's financial strength and ability to meet its on-going insurance policy and contract obligations.³⁸ The lowest FSR ranking is "D" (Poor) – the highest ranking is "A+" (Superior).³⁹ A ranking of "A" (Excellent) is the second highest ranking.

A.M. Best assigns each rated insurance company a Financial Size Category (FSC). The FSC is based on adjusted policyholders' surplus in U.S. dollars and is designed to provide an indicator of the size of a company in terms of its statutory surplus and related accounts. ⁴⁰ The FSC rankings start at "I" for a company with a surplus of less than \$1 million to a ranking of "XV" for a company with a surplus of greater than \$2 billion. ⁴¹ A ranking of "VIII" is for a company with a surplus of \$100,000 up to \$250 million.

III. Effect of Proposed Changes:

The bill permits the owner or operator of a motor vehicle to provide proof of financial responsibility by obtaining an insurance policy from a risk retention group that: 1) has an "A" or

³⁴ Section 634.429, F.S.

³⁵ A.M. Best is registered as a Nationally Recognized Statistical Rating Organization (NRSRO) by the Securities & Exchange Commission and as a Credit Rating Provider by the National Association of Insurance Commissioners in the US. *A.M. Best – About Us*, https://web.ambest.com/about/ (last accessed March 8, 2023).

³⁷ A.M. Best – Guide to Best's Credit Ratings - Summary, https://web.ambest.com/ratings-services/guide-to-best-s-credit-ratings (last accessed March 8, 2023).

³⁸ A.M. Best – Guide to Best's Credit Ratings, p. 20, file://C:/Users/thomas.tom/OneDrive%20-<u>%20Florida%20Senate/Documents/SB%20516/AM%20Best%20Ratings.pdf</u> (last accessed March 8, 2023).

⁴⁰ A.M. Best – Financial Size Category, https://web.ambest.com/ratings-services/financial-size-category-(fsc) (last accessed March 8, 2023).

⁴¹ *Id*.

higher rating for financial strength and "VIII" or higher for financial size by the A.M. Best Company, and 2) only provides commercial coverage to its members and shareholders.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

The bill may benefit members of risk retention groups who are able to buy their motor vehicle policies through the group at a lower rate.

C. Government Sector Impact:

The HSMV will have to engage in structural testing to confirm successful file transfers with any risk retention group that directly insures its members in Florida. This is needed to ensure that HSMV receives timely insurance information about policies that are issued or cancelled. This administrative cost would be absorbed within existing resources.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. **Statutes Affected:**

This bill substantially amends the following section of the Florida Statutes: 324.021.

Additional Information: IX.

A.

Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2023 SB 516

By Senator DiCeglie

effective date.

section, to read:

18-00581-23 2023516 A bill to be entitled

An act relating to motor vehicle liability policies;

amending s. 324.021, F.S.; revising the definition of

the term "motor vehicle liability policy" to include

defining the term "risk retention group"; providing an

Section 1. Subsection (8) of section 324.021, Florida

324.021 Definitions; minimum insurance required.-The

the purpose of this chapter, have the meanings respectively

ascribed to them in this section, except in those instances

following words and phrases when used in this chapter shall, for

certain policies issued by risk retention groups;

Be It Enacted by the Legislature of the State of Florida:

Statutes, is amended, and subsection (12) is added to that

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> 23 24 2.5

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26 27 2.8

where the context clearly indicates a different meaning: (8) MOTOR VEHICLE LIABILITY POLICY.—Any owner's or operator's policy of liability insurance furnished as proof of financial responsibility pursuant to s. 324.031, insuring such owner or operator against loss from liability for bodily injury, death, and property damage arising out of the ownership, maintenance, or use of a motor vehicle in not less than the limits described in subsection (7) and conforming to the requirements of s. 324.151, issued by any insurance company authorized to do business in this state or by a risk retention group described in subsection (12). The owner, registrant, or operator of a motor vehicle is exempt from providing such proof

Page 1 of 2

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2023 SB 516

2023516

of financial responsibility if he or she is a member of the United States Armed Forces and is called to or on active duty 32 outside this state or the United States, or if the owner of the vehicle is the dependent spouse of such active duty member and is also residing with the active duty member at the place of 35 posting of such member, and the vehicle is primarily maintained at such place of posting. The exemption provided by this subsection applies only as long as the member of the armed 38 forces is on such active duty outside this state or the United 39 States and the owner complies with the security requirements of the state of posting or any possession or territory of the United States.

18-00581-23

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(12) RISK RETENTION GROUP. - A risk retention group operating in accordance with s. 627.943 or s. 627.944 which is rated "A" or higher for financial strength and "VIII" or higher for financial size category by A.M. Best Company and which only provides commercial coverage for its members and shareholders.

Section 2. This act shall take effect July 1, 2023.

Page 2 of 2

CODING: Words stricken are deletions; words underlined are additions.

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared	By: The Professional Staff of	f the Committee on	Banking and Insurance
BILL:	SB 532			
INTRODUCER:	Senate Con	nmittee on Banking and	Insurance and Se	enator Burton
SUBJECT:	Money Se	rvices Businesses		
DATE:	March 17,	2023 REVISED:		
ANAL	.YST	STAFF DIRECTOR	REFERENCE	ACTION
Moody		Knudson	BI	Fav/CS
			CM	
			RC	

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

SB 532 revises the definition of a "control person" and defines several terms used in such revised definition in ch. 560, F.S., the money services business (MSB) chapter. The purpose of the amendments are to clarify terms within the definition of "control person" to ensure compliance with federal law.

This bill has no fiscal impact on the state, local governments, or the private sector.

The effective date of the bill is July 1, 2023.

II. Present Situation:

Licensing of Money Services Businesses

The Office of Financial Regulation (OFR) is responsible for the regulatory oversight of Florida's financial services industry. As part the OFR's responsibilities, the OFR oversees MSBs, which are regulated under two license categories created pursuant to ch. 560, F.S. The first category, money transmitters and persons selling or issuing payment instruments, is regulated under part II of ch. 560, F.S. The second category, check cashers and foreign currency exchangers, is regulated under part III of ch. 560, F.S.

To be licensed under ch. 560, F.S., an MSB applicant must:

BILL: SB 532 Page 2

• Demonstrate to the OFR the character and general fitness necessary to command the confidence of the public and warrant the belief that the MSB or deferred presentment provider shall be operated lawfully and fairly;

- Be legally authorized to do business in Florida;
- Be registered as a MSB with the Financial Crimes Enforcement Network as required by 31 C.F.R. s. 1022.380, if applicable;
- Have an anti-money laundering program in place which meets the requirements of 31 C.F.R. s. 1022.210; and
- Provide the OFR with all the information required under ch. 560, F.S., and related rules.¹

To apply as a money services business a person must submit:

- An application to the OFR for an MSB license that must include, on a form prescribed by rule, all of the following:
 - The legal name and address of the applicant, including any fictitious or trade names used by the applicant in the conduct of its business;
 - The date of the applicant's formation and the state where the applicant was formed, if applicable;
 - The name, social security number, alien identification or taxpayer identification number, business and residence addresses, and employment history for the past 5 years for each control person;
 - A description of the organizational structure of the applicant, including the identity of any parent or subsidiary of the applicant, and the disclosure of whether any parent or subsidiary is publicly traded;
 - The applicant's history of operations in other states, if applicable, and a description of the money services business or deferred presentment provider activities the applicant proposes to conduct in Florida;
 - o If the applicant or its parent is a publicly traded company, for the preceding year, copies of all filings made by the applicant with the United States Securities and Exchange Commission (SEC); or, if publicly traded in a country other than the United States, such filings with that country's regulator similar to the SEC;
 - The location at which the applicant proposes to establish its principal place of business and any other location, including branch offices and authorized vendors operating within Florida. For each branch office and each location of an authorized vendor, the applicant must include the nonrefundable fee required by s. 560.143, F.S.;
 - The name and address of the clearing financial institution or financial institutions through which the applicant's payment instruments are drawn or through which the payment instruments are payable;
 - The history of the applicant's material litigation, criminal convictions, pleas of nolo contendere, and cases of adjudication withheld;
 - The history of material litigation, arrests, criminal convictions, pleas of nolo contendere, and cases of adjudication withheld for each control person;
 - The name of the registered agent in this state for service of process unless the applicant is a sole proprietor; and
 - o Any other information specified in ch. 560, F.S. or by rule.²

¹ Section 560.1401, F.S.

² Section 560.141(1)(a), F.S.

BILL: SB 532 Page 3

- A nonrefundable application fee, as specified in s. 560.143, F.S.³
- Fingerprints, for live-scan processing in accordance with rules adopted by the Financial Services Commission (Commission), for each control person. Regarding such fingerprints:
 - They may be submitted through a third-party vendor authorized by the Florida Department of Law Enforcement (FDLE) to provide live-scan fingerprinting. The FDLE must also conduct the state criminal history background check, and a federal criminal history background check must be conducted through the FBI. The OFR must review the results of this background check.
 - The cost of processing and retaining the fingerprints are borne by the person subject to the background checks to determine license eligibility.
 - o Fingerprints are not required from publicly traded corporations.⁴
- A copy of the applicant's written anti-money laundering program required under 31 C.F.R. s. 1022.210.⁵
- Within the time allotted by rule, any information needed to resolve any deficiencies found in the application.⁶

Licenses issued to MSBs cannot be for more than 2 years,⁷ after which, the MSB must reapply for licensure pursuant to s. 560.142, F.S.

Once licensed, an MSB is required to report any change in control persons. If any person, directly or indirectly or acting by or through one or more persons, proposes to purchase or acquire a controlling interest in an MSB, such person or group must submit a new application for licensure at least 30 days before such purchase or acquisition. Such a change of control application is not required where the person or group of persons has previously complied with applicable licensing provisions, provided that they are currently affiliated with the MSB, or where the person or group of persons is currently licensed with the OFR as an MSB. A change of control application must be accompanied by the payment of an initial licensing fee and a fee per branch or authorized vendor up to a maximum of \$20,000.

Federal Bureau of Investigation Determination Regarding Access to Criminal History Record Information

As stated above, MSB applicant fingerprints must be submitted to FDLE for a state and federal criminal history background check. The federal check is conducted through the FBI, which manages a criminal history record information (CHRI) system, through which this information

³ Section 560.141(1)(b), F.S.

⁴ Section 560.141(1)(c), F.S.

⁵ Section 560.141(1)(d), F.S.

⁶ Section 560.141(1)(e), F.S.

⁷ Section 560.141(2), F.S.

⁸ Section 560.126(3), F.S.

⁹ Section 560.126(3)(a), F.S.; r. 69v-560.201(4), F.A.C.

¹⁰ Section 560.126(3)(c), F.S.; r. 69v-560.201(6), F.A.C.

¹¹ Fees are determined by whether the MSB is licensed under Part II or Part III of Chapter 560. Initial licensing fees under Part II licenses require a \$375 license application fee per s. 560.143(1)(a), F.S. Part III licenses require a \$188 license application fee per s. 560.143(b), F.S.

¹² Section 560.143(1)(c) and (d), F.S., provides that both the per branch fee and the authorized vendor fee are \$38.

¹³ Section 560.143(1)(g), F.S.

can be obtained. The purpose of the CHRI system is to assure that criminal history record information wherever it appears is collected, stored, and disseminated in a manner to ensure the accuracy, completeness, currency, integrity, and security of such information and to protect individual privacy. Federal Public Law 92-544 authorizes the exchange of CHRI with officials of state and local governmental agencies for licensing and employment purposes. However, this access can only be authorized by a state statute which has been subsequently approved by the Attorney General of the United States. One of the primary purposes for enacting Pub. L. 92-544 was to establish a national policy with adequate sanctions and administrative safeguards regarding the dissemination of the FBI's CHRI data to state and local governments for non-criminal justice licensing and employment purposes. The FBI, with the assistance of the United States Department of Justice, has determined the parameters of Pub. L. 92-544. The criteria for granting access to the FBI's CHRI data are as follows:

- The state's statute requiring fingerprinting must exist as a result of a legislative enactment;
- It must require the fingerprinting of applicants who are to be subjected to a national criminal history background check;
- It must, expressly ("submit to the FBI") or by implication ("submit for a national check"), authorize the use of FBI records for the screening of applicants;
- It must identify the specific category(ies) of licensees/employees falling within its purview, thereby avoiding over breadth;
- It must not be against public policy; and
- It may not authorize receipt of the CHRI data by a private entity.

Section 560.141, F.S. (the statute authorizing background checks for MSB applicants), had been previously approved for access to CHRI; however, the situation has recently changed.

In an effort to obtain CHRI for applicants to a recently created (in 2020) Financial Technology Sandbox under s. 559.952, F.S., the FDLE sent correspondence to the FBI's Criminal Justice Information Law Unit (CJILU) to obtain an Originating Agency Identifier (ORI). The ORI validates legal authorization to access criminal justice information and identifies the specific agency requesting the information. CJILU reviewed s. 559.952, F.S., which derives its fingerprinting authority from s. 560.141, F.S. On March 22, 2021, CJILU responded to this request stating that s. 560.141, F.S. did not qualify for CHRI because certain terms were overly broad and, thus, did not sufficiently define the categories of people subject to the background check.¹⁷ The CJILU did express that since it had previously approved s. 560.141, F.S., it would continue to honor fingerprints submitted under ch. 560, F.S., during a grace period in order to allow Florida to amend 560.103, F.S. CJILU will not allow fingerprinting of additional

¹⁴ 28 C.F.R. s. 20.1.

¹⁵ Federal Bureau of Investigation, *Testimony of Dennis Lormel Before the House Financial Services Committee (Mar. 06, 2001)*, https://archives.fbi.gov/archives/news/testimony/fbis-perspective-on-criminal-history-record-information-checks-on-individuals-conducting-insurance-business (last visited Feb. 27, 2023).

¹⁶ Email from Heather R. Postlethwait, FBI Office of the General Counsel, to Nathan Pate, Florida Department of Law Enforcement, RE: ORI Request - Florida Office of Financial Regulation (Mar. 22, 2021) (on file with the Senate Committee on Banking and Insurance).

¹⁷ Office of Financial Regulation, Senate Bill 1536 Analysis (January 12, 2022) (on file with the Senate Committee on Banking and Insurance), and Letter from Heather R. Postletwait, Paralegal Specialist for the FBI CJILU, to Nathan Pate, Florida Dept. of Law Enforcement, (Mar. 22, 2022) (on file with the Senate Committee on Banking and Insurance).

¹⁸ *Id.*

categories of applicants (i.e., those applying under the Financial Technology Sandbox) during this grace period.¹⁹

These concerns raised by the FBI resulted in the adoption of a new definition of the term "control person" that was codified in 2022 which described all persons subject to fingerprinting under ch. 560, F.S., ²⁰ to mean any of the following:

- A person who holds the title of president, chief executive officer, chief financial officer, chief operations officer, chief legal officer, or compliance officer for a money services business.
- A person who holds any of the officer positions named in the money services business's governing documents.
- A person who holds any position named by the money services business's liability insurance coverage for directors and officers, if the business has such coverage.
- A director of the money services business's board of directors.
- A person who directs the affairs of a money services business or who participates in, or has authority to participate in, the major policymaking functions of a money services business, regardless of whether the person has an official title or receives a salary or other compensation.
- For a money services business that is a corporation, all shareholders that, directly or indirectly, own 25 percent or more or that have the power to vote 25 percent or more of a class of voting securities.
- For a money services business that is a partnership, all general partners, and those limited or special partners that have contributed 25 percent or more or that have the right to receive upon dissolution 25 percent or more of the limited liability company's capital.
- For a money services business that is a limited liability company, all managers, and those members that have contributed 25 percent or more or that have the right to receive upon dissolution 25 percent or more of the limited liability company's capital.²¹

The FBI determined that this definition of "control person" does not meet the requirements of Public Law 92-544 because it does not "identify the specific category(ies) of licensees/employees falling within its purview, thereby avoiding over breadth,"²² and has continued the grace period while revisions are made to meet the requirements of federal law.

III. Effect of Proposed Changes:

On February 17, 2023, the FBI asked questions and provided comments on SB 532. The FBI noted "the inclusion of terms that are overly broad and undefined do not meet the requirements of Public Law 92-544." The FBI also noted that they would need to review the entire statute to

¹⁹ *Id*.

²⁰ Chapter 2022-135, L.O.F.

²¹ Section 560.103(10), F.S.

²² Email from Amanda Brooke Taylor, FDLE Operations & Management Consultant Manager, to Russell Weigel, Commissioner of Office of Financial Regulation, RE: OFR Request – FBI approval of HB 389 language (August 9, 2022) (on file with the Senate Committee on Banking and Insurance).

make a final determination on whether the proposed bill language would be approved.²³ The revisions to the bill in CS/SB 532 are intended to address the concerns communicated by the FBI regarding the bill as filed.

Section 1 amends the definition of a "control person," with respect to MSB, to include:

- A person who holds the title of treasurer.
- A person who holds general manager, manager or managing member positions named in the MSB governing documents. "Governing documents" is defined, as used in s. 560.103(10)(b), F.S., to mean bylaws, articles of incorporation or organization, partnership agreements, shareholder agreements, and management or operating agreements.
- A shareholder whose name shares are registered in records of a corporation²⁴ for profit, whether incorporated under the laws of this state or organized under the laws of any other jurisdiction and existing in that legal form, who owns 25 percent or more of a class of the company's equity securities. The bill clarifies paragraph (d) of the definition in that it: (a) specifies that a shareholder is the title of the interest holder of a corporation, (b) incorporates the definition of foreign corporation within the definition of "control person" with referencing the term or cross-referencing the definition of "foreign corporation", and (c) clarifies that equity securities are the type of interest held in a corporation.
- A general partner, ²⁵ limited partner, ²⁶ or special partner who has a 25 percent or greater transferable interest ²⁷ of a limited partnership, ²⁸ limited liability limited partnership, ²⁹ foreign

²³ Email from CJILU to Charles Murphy, Deputy Director, Florida Department of Law Enforcement Criminal Justice Information Services, (Feb. 17, 2023) (on file with the Senate Committee on Banking and Insurance).

²⁴ Section 607.01401(13), F.S., defines "corporation" as a corporation for profit, which is not a foreign corporation, incorporated under this chapter.

²⁵ Section 620.1102(9), F.S., defines "general partner" as (a) with respect to a limited partnership, a person that: 1. Becomes a general partner under s. 620.1401, F.S.; or 2. Was a general partner in a limited partnership when the limited partnership became subject to this act under s. 620.2204(1) or (2), F.S., (b) with respect to a foreign limited partnership, a person that has rights, powers, and obligations similar to those of a general partner in a limited partnership. Section 620.1401, F.S., provides that a person becomes a general partner: (1) as provided in the partnership agreement; (2) under s. 620.1801(1)(c), F.S., following the dissolution of a limited partnership's last general partner; (3) as a result of a conversion or merger involving the limited partnership under the Florida Revised Uniform Limited Partnership Act of 2005 (FRULPA) as provided for in the plan of conversion or merger; or (4) with the consent of all partners.

²⁶ Section 620.1102(11), F.S., defines "limited partner" to mean (a) with respect to a limited partnership, a person that: 1. Becomes a limited partner under s. 620.1301, F.S.; or 2. was a limited partner in a limited partner in a limited partnership when the limited partnership became subject to this act under s. 620.2204(1) or (2), F.S. (b) with respect to a foreign limited partnership, a person that has rights, powers, and obligations similar to those of a limited partner in a limited partnership. Section 620.1301, F.S., provides that a person becomes a limited partner: (1) as provided in the partnership agreement; (2) as a result of a conversion or merger involving the limited partnership under FRULPA as provided in the plan of conversion or merger; or (3) with the consent of all the partners.

²⁷ Section 620.1102(25), F.S., defines "transferable interest" as a partner's right to receive distributions.

²⁸ Section 620.1102(12), F.S., defines "limited partnership," except in the phrase "foreign limited partnership" and "foreign limited liability limited partnership," means an entity, having one or more general partners and one or more limited partners, which is formed under this act by two or more persons or becomes subject to this act as the result of a conversion or merger under this act, or which was a limited partnership governed by the laws of this state when this act became a law and became subject to this act under s. 620.2204(1) and (2). The term includes a limited liability limited partnership.

²⁹ Section 620.1102(10), F.S., defines "limited liability limited partnership," except in the phrase "foreign limited liability limited partnership," means a limited partnership whose certificate of limited partnership states that the limited partnership is a limited liability limited partnership, or which was a limited liability limited partnership when the limited partnership became subject to this act under s. 620.2204(1) or (2).

limited partnership,³⁰ or foreign limited liability limited partnership.³¹, which is substantially the same as current law except that the bill: (a) describes the types of partnerships that fall within the definition of "control person," (b) defines the types of partners, including general partner, limited partner, or special partners, and (c) provides for a partner who has a 25 percent or greater transferable interest, which is defined in the bill, rather than a right to receive upon dissolution 25 percent or more of the partnership's capital. The bill defines "special partner," for purposes of s. 560.103(10)(e), F.S., has the same meaning as a person that has rights, powers, and obligations similar to those of a limited partner in a limited partnership.

- A member³² who holds a 25 percent or more membership interest in a limited liability company³³ or a foreign limited liability company,³⁴ as that term is defined in s. 605.0102, F.S.. The bill defines "membership interest," as used in s. 560.103(10)(f), F.S., to mean a member's right to receive distributions or other rights, such as voting rights or management rights, under the articles of organization. The bill differs from current law in that the bill: (a) includes members of a foreign limited liability company, (b) defines member, membership interest, limited liability company, and foreign limited liability company, and (c) provides for a member who holds a 25 percent or more membership interest rather than a right to receive 25 percent or greater of the limited liability company's capital upon dissolution.
- A beneficial owner of any legal entity of the corporations, partnerships, and limited liability
 companies noted above. Defines "beneficial owner" as each individual, if any, who, directly
 or indirectly, through any contract, arrangement, understanding, or relationship other than a
 revocable proxy, owns 25 percent or more of the shares or stock interest, transferable
 interest, or membership interest of a legal entity.

The bill removes the following persons from within the definition of "control person":

- A person who holds any position named in the MSB's liability insurance coverage for directors and officers, if the business has such coverage; and
- A person who directs the affairs of a MSB or who participates in, or has authority to
 participate in, the major policymaking functions of a money service business, regardless of
 whether the person has an official title or receives a salary or other compensation.

³⁰ Section 620.1102(8), F.S., defines "foreign limited partnership" as a partnership formed under the laws of a jurisdiction other than this state and required by those laws to have one or more general partners and one or more limited partners. The term includes a foreign limited liability limited partnership.

³¹ Section 620.1102(7), F.S., defines "foreign limited liability limited partnership" as a foreign limited partnership whose general partners have limited liability for the obligations of the foreign limited partnership under a provision similar to s. 620.1404(3).

³² Section 605.0102,(40), F.S., defines "member" as a person who (a) is a member of a limited liability company under s. 605.0401 or was a member in a company when the company became a subject to this chapter; and (b) has not dissociated from the company under s. 605.0602, F.S. Section 605.0401(3), F.S., provides that, after formation of a limited liability company, a person becomes a member: (a) as provided in the operating agreement; (b) as the result of a merger, interest exchange, conversion, or domestication under ss. 605.1001-605.1072, F.S., as applicable; (c) with the consent of all members; or (d) as provided in s. 605.0701(3), F.S.

³³ Section 605.0102(36), F.S., defines "limited liability company" as an entity formed or existing under ch. 605, F.S., or an entity that becomes subject to ch. 605, F.S., pursuant to ss. 605.1001-605.1072, F.S.

³⁴ Section 605.0102(26), F.S., defines "foreign limited liability company" as an unincorporated entity that was formed in a jurisdiction other than this state and is denominated by that law as a limited liability company.

Section 2	provides	an effective	date of Jul	ly 1, 2023.
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IV	C	onetit	tution	al le	ssues:

A.	Municipality/County Mandates Restrictions:
	None.
B.	Public Records/Open Meetings Issues:

C. Trust Funds Restrictions:

None.

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends section 560.103 of the Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Banking and Insurance Committee on March 15, 2023:

The committee substitute makes the following changes to the definition of "control person" under s. 560.103(10), F.S.:

- Adds a person who holds the title of treasurer;
- Adds a person who holds general manager, manager or managing member positions named in the MSB governing documents;
- With respect to MSB's that are corporations:
 - o Specifies that a shareholder is the title of the interest holder of a corporation;
 - Incorporates the definition of foreign corporation within the definition of "control person" with referencing the term or cross-referencing the definition of "foreign corporation;" and
 - o Clarifies that equity securities are the type of interest held in a corporation.
- With respect to partnerships:
 - Describes the types of partnerships that fall within the definition of "control person;" and
 - O Provides for a partner who has a 25 percent or greater transferable interest rather than a right to receive upon dissolution 25 percent or more of the partnership's capital;
- With respect to limited liability companies:
 - o Includes members of a foreign limited liability company; and
 - O Provides for a member who holds a 25 percent or more membership interest rather than a right to receive 25 percent or greater of the limited liability company's capital upon dissolution;
- Provides that a "control person" includes a beneficial owner of corporations, partnerships, and limited liability companies covered under the definition of "control person;"
- Defines the terms "governing documents," "special partner," and "membership interest," and "beneficial owner" within the definition of "control person;" and
- Defines "general partner," "limited partner," "transferable interest," "limited partnership," "limited liability partnership," "foreign limited partnership," "foreign limited liability partnership," "member," "limited liability company," and "foreign limited liability company" by cross-referencing the definitions of these terms in Title XXXVI Business Organizations of the Florida Statutes.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

336708

	LEGISLATIVE ACTION	
Senate		House
Comm: RCS	•	
03/17/2023	•	
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The Committee on Banking and Insurance (Burton) recommended the following:

Senate Amendment (with title amendment)

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and insert:

(10) "Control person" means, with respect to a money services business, any of the following:

(a) A person who holds the title of president, treasurer, chief executive officer, chief financial officer, chief

Delete lines 13 - 57

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operations officer, chief legal officer, or compliance officer for a money services business.

- (b) A person who holds any of the officer, general partner, manager, or managing member positions named in the money services business's governing documents. As used in this paragraph, the term "governing documents" includes bylaws, articles of incorporation or organization, partnership agreements, shareholder agreements, and management or operating agreements.
- (c) A person who holds any position named by the money services business's liability insurance coverage for directors and officers, if the business has such coverage.
- (d) A director of the money services business's board of directors.
- (e) A person who directs the affairs of a money services business or who participates in, or has authority to participate in, the major policymaking functions of a money services business, regardless of whether the person has an official title or receives a salary or other compensation.
- (d) (f) A shareholder whose name shares are registered in the records of a corporation for profit, whether incorporated under the laws of this state or organized under the laws of any other jurisdiction and existing in that legal form, who owns 25 percent or more of a class of the company's equity securities For a money services business that is a corporation, all shareholders that, directly or indirectly, own 25 percent or more or that have the power to vote 25 percent or more of a class of voting securities.
 - (e) (g) A general partner or a limited partner, as those

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terms are defined in s. 620.1102, or a special partner who has a 25 percent or greater transferable interest, as defined in s. 620.1102, of a limited partnership, limited liability limited partnership, foreign limited partnership, or foreign limited liability limited partnership, as those terms are defined in s. 620.1102. For purposes of this paragraph, a special partner has the same meaning as a person that has rights, powers, and obligations similar to those of a limited partner, as defined in s. 620.1102, in a limited partnership For a money services business that is a all general partners, and those limited or special partners that have contributed 25 percent or more or that have the right to receive upon dissolution 25 percent or more of the partnership's capital. (f) $\frac{h}{h}$ A member, as defined in s. 605.0102, who holds a 25 percent or greater membership interest in a limited liability company or a foreign limited liability company, as those terms are defined in s. 605.0102. As used in this subsection, the term "membership interest" means a member's right to receive distributions or other rights, such as voting rights or management rights, under the articles of organization For a money services business that is a limited liability company, all managers, and those members that have contributed 25 percent or more or that have the right to receive upon dissolution 25 percent or more of the limited liability company's capital.

(g) A beneficial owner of any legal entity referred to in paragraphs (d)-(f). As used in this paragraph, the term "beneficial owner" means each individual, if any, who, directly or indirectly, through any contract, arrangement, understanding, or relationship other than a revocable proxy, owns 25 percent or



68	more of the shares or stock interest, transferable interest as
69	defined in s. 620.1102, or membership interest of a legal
70	entity.
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72	========= T I T L E A M E N D M E N T ==========
73	And the title is amended as follows:
74	Delete line 5
75	and insert:
76	defining terms; providing an

Florida Senate - 2023 SB 532

By Senator Burton

12-00963-23 2023532 A bill to be entitled

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An act relating to money services businesses; amending s. 560.103, F.S.; revising the definition of the term "control person" for purposes of ch. 560, F.S.; defining the term "governing documents"; providing an effective date. Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (10) of section 560.103, Florida Statutes, is amended to read:

560.103 Definitions.—As used in this chapter, the term:

- (10) "Control person" means any of the following:
- (a) A person who holds the title of president, chief executive officer, chief financial officer, chief operations officer, chief legal officer, or compliance officer for a money services business.
- (b) A person who holds any of the officer, manager, or managing member positions named in the money services business's governing documents. As used in this paragraph, the term "governing documents" includes bylaws, articles of incorporation or organization, partnership agreements, shareholder agreements, and management or operating agreements.
- (c) A person who holds any position named by the money services business's liability insurance coverage for directors and officers, if the business has such coverage.
- (d) A director of the money services business's board of directors.
 - (e) A person who directs the affairs of a money services

Page 1 of 2

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2023 SB 532

12-00963-23 2023532 30 business or who participates in, or has authority to participate 31 in, the major policymaking functions of a money services 32 business, regardless of whether the person has an official title or receives a salary or other compensation. 33 34 (d) (f) For a money services business that is a corporation or a foreign corporation, as those terms are defined in s. 35 36 607.01401, each person who is a 25 percent or greater interest 37 holder as that term is defined in s. 607.01401(44)(a), all shareholders that, directly or indirectly, own 25 percent or 38 39 more or that have the power to vote 25 percent or more of a 40 class of voting securities. 41 (e) (g) For a money services business that is a limited partnership, limited liability limited partnership, foreign 42 43 limited partnership, or foreign limited liability limited partnership as those terms are defined in s. 620.1102, each person who has a 25 percent or greater transferable interest as that term is defined in s. 620.1102 all general partners, and 46 those limited or special partners that have contributed 25 47 48 percent or more or that have the right to receive upon 49 dissolution 25 percent or more of the partnership's capital. (f) (h) For a money services business that is a limited 50 liability company or a foreign limited liability company, as 51 those terms are defined in s. 605.0102, each person who is a 25 53 percent or greater interest holder as that term is defined in s. 605.0102(31)(f), all managers, and those members that have 55 contributed 25 percent or more or that have the right to receive 56 upon dissolution 25 percent or more of the limited liability 57 company's capital.

Page 2 of 2

CODING: Words stricken are deletions; words underlined are additions.

Section 2. This act shall take effect July 1, 2023.

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3-15-2023

Meeting Date

The Florida Senate

APPEARANCE RECORD

Bill Number or Topic

	Barking & Insurance	Senate professional staff conducting t	
Name	Ash Mason		Amendment Barcode (if applicable) Phone
Address			Email
	Street		
	City State	Zip	w ,
	Speaking: For Against	Information OR Wa	ive Speaking: In Support Against
		PLEASE CHECK ONE OF THE FO	OLLOWING:
	n appearing without npensation or sponsorship.	I am a registered lobbyist, representing: OFFICE Financial	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

From: Postlethwait, Heather R. (OGC) (FBI) < hrpostlethwait@fbi.gov>

Sent: Monday, March 22, 2021 9:45 AM

To: Pate, Nathan < NathanPate@fdle.state.fl.us>

Cc: Bokey, Lori L. (OGC) (FBI) < !Ibokey@fbi.gov">!Dokey@fbi.gov; Schaeffer, Charles < charlesSchaeffer@fdle.state.fl.us;

Sheets, Krista G. (RPO) (CON) < kgsheets@fbi.gov >; Taylor, Betsy C. (OGC) (FBI) < bctaylor@fbi.gov >

Subject: Fw: ORI Request - Florida Office of Financial Regulation

Mr. Pate,

This is in reference to an email, dated January 5, 2021, requesting the assignment of an Originating Agency Identifier (ORI) for the Florida Office of Financial Regulation pursuant to Public Law (Pub. L.) 92-544. Reference is also made to an email, dated January 15, 2021, wherein the definitions of "responsible person" and "control of a money services business" were provided.

The Criminal Justice Information Law Unit (CJILU) legal staff has reviewed Florida Statutes Annotated (FIS) Section 559.952, which derives its screening authority from FIS § 560.141, and authorizes the Florida Office of Financial Regulation to conduct a national fingerprint-based criminal background check of each officer, director, responsible person, the compliance officer, each controlling shareholder, and any other person who has a controlling interest in the money services business, and has determined that FIS § 560.141 would not qualify for access to FBI criminal history record information (CHRI) pursuant to Pub. L. 92-544 because responsible person and control of a money services business are overly broad. FIS § 560.103 defines responsible person as an "individual who is employed or 'affiliated' with a money services business and who has 'principal active management authority' over the business decisions, actions, and activities of the money services business in this state." Affiliated party is defined in FIS § 560.103 as "director, officer, responsible person, employee, or foreign affiliate of a money services business or a person that has a controlling interest in a money services business. However, the definitions of affiliated party and responsible person refer back to each other and principal active management authority is not defined. Similarly, FIS § 560.127 defines control of a money services business as a person who "(1) Possesses the power, directly or indirectly, to direct management or policies of the money services business, whether through ownership, by contract, or otherwise;" however, this definition does not narrowly define which categories of people would be subject to a national fingerprint-based criminal background check.

As a matter of information, the FBI, with the assistance of the United States Department of Justice, has determined the parameters of Pub. L. 92-544. The criteria are as follows:

- a. The statute must exist as a result of a legislative enactment;
- b. It must require the fingerprinting of applicants who are to be subjected to a national criminal history background check;
- c. It must, expressly ("submit to the FBI") or by implication ("submit for a national check"), authorize the use of FBI records for the screening of applicants;
- d. It must identify the specific category(ies) of licensees/employees falling within its purview, thereby avoiding over breadth;
 - e. It must not be against public policy; and

f. It may not authorize receipt of the CHRI by a private entity.

Additionally, FBI policy requires that fingerprints be initially submitted to the state identification bureau (for a check of state records) and thereafter forwarded to the FBI for a "national" criminal history check.

As FIS § 560.141 was previously approved by the CJILU, the FBI will continue to honor fingerprints submitted pursuant to this authority of money service business licenses and can assign an ORI to the Florida Office of Financial Regulation for this previously approved category. However, the CJILU cannot add additional categories and will need to place FIS § 560.141 on a grace period to allow the State of Florida time to amend FIS § 560.141 to specifically identify the category(ies) of licensees/employees falling within its purview.

Should you have questions or need any further assistance, please contact Krista Sheets at kgsheets@fbi.gov.

Thank you, Heather

Heather R. Postlethwait

Paralegal Specialist

Criminal Justice Information Law Unit

FBI Office of the General Counsel

304-625-5983

<u>hrpostlethwait@fbi.gov</u>

Confidentiality Statement: This message is transmitted to you by the Office of the General Counsel of the Federal Bureau of Investigation. The message, along with any attachments, may be confidential and legally privileged. If you are not the intended recipient of this message, please destroy it promptly without further retention or dissemination (unless otherwise required by law). Please notify the sender of the error by a separate e-mail or by calling (304) 625-5983.

 From:
 Qaks, Greg C

 To:
 Moody, Jacqueline

 Cc:
 Mason, Ash

Subject: FW: OFR request - FBI approval of HB 389 language

Date: Wednesday, March 8, 2023 9:16:17 PM

Attachments: <u>image001.png</u>

image003.png image005.png image002.png

Jackie,

It looks like this is all I have which came from FDLE.

I hope it helps.

Greg

Gregory C. Oaks

Director

Division of Consumer Finance Office of Financial Regulation 200 East Gaines Street Tallahassee, FL 32399-0376

Office: (850) 487-9687 Direct: (850) 410-9829



Promoting a safe marketplace for financial success

From: Taylor, Amanda < Amanda Taylor@fdle.state.fl.us>

Sent: Tuesday, August 9, 2022 12:23 PM

To: Weigel, Russell < Russell. Weigel@flofr.gov>

Cc: Oaks, Greg C <Greg.Oaks@flofr.gov>; Black, Ashley <AshleyBlack@fdle.state.fl.us>; Cammarata, Anthony <Anthony.Cammarata@flofr.gov>; Del Castillo, Peter <Peter.DelCastillo@flofr.gov>; Norris, Katie <Katie.Norris@flofr.gov>

Subject: RE: OFR request - FBI approval of HB 389 language

Good Afternoon,

The FDLE has received a determination from the FBI's Criminal Justice Information Law Unit in regards to a review of House Bill 389, which amended Chapter 560. After reviewing Florida Statute 560.141, they determined that the amendments do not meet the requirements of Public Law 92-544; therefore the request to remove s. 560.141 from the grace period was denied. More specifically, the FBI's CJILU indicated that the amendments do not meet the criteria of PL 92-544 because it fails to "identify the specific category(ies) of

licensees/employees falling within its purview, thereby avoiding over breadth."

FDLE's Compact Officer, Charles Murphy, is in touch with the FBI's CJILU and will be requesting a meeting to further discuss the denial, as well as, asking for an extension of the current grace period to include an additional legislative cycle.

We apologize for any inconvenience this may cause and will advise once we have further direction from the FBI's CJILU.

Thank you,

Amanda Brooke Taylor

Operations & Management Consultant Manager Florida Department of Law Enforcement CJIS ï Criminal History Services

Office: (850) 410-8120

Email: <u>AmandaTaylor@fdle.state.fl.us</u>

From: Weigel, Russell < <u>Russell.Weigel@flofr.gov</u>>

Sent: Thursday, August 4, 2022 3:12 PM

To: Taylor, Amanda < AmandaTaylor@fdle.state.fl.us>

Cc: Oaks, Greg C < <u>Greg.Oaks@flofr.gov</u>>; Black, Ashley < <u>AshleyBlack@fdle.state.fl.us</u>>; Cammarata, Anthony < <u>Anthony.Cammarata@flofr.gov</u>>; Del Castillo, Peter < <u>Peter.DelCastillo@flofr.gov</u>>; Norris, Katie < <u>Katie.Norris@flofr.gov</u>>

Subject: RE: OFR request - FBI approval of HB 389 language

CAUTION: This email originated outside of FDLE. Please use caution when opening attachments, clicking links, or responding to this email.

Good afternoon, Ms. Taylor. Please be advised that Alex Anderson no longer is employed at the OFR. Because of the imminent Cabinet meeting this month, I wish to inquire whether the FBI has responded, and if not, can they be contacted again for an answer?

Thank you for your assistance on this matter.

Sincerely,

Russell C. Weigel, III

Commissioner Office of Financial Regulation 200 E. Gaines Street Tallahassee, FL 32399-0376 Office: (850) 410-9601



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From: Taylor, Amanda < <u>AmandaTaylor@fdle.state.fl.us</u>>

Sent: Thursday, June 16, 2022 2:26 PM

To: Anderson, Alex <<u>Alex.Anderson@flofr.gov</u>>

Cc: Weigel, Russell < <u>Russell.Weigel@flofr.gov</u>>; Oaks, Greg C < <u>Greg.Oaks@flofr.gov</u>>; Black, Ashley

<<u>AshleyBlack@fdle.state.fl.us</u>>

Subject: RE: OFR request - FBI approval of HB 389 language

Good Afternoon Mr. Anderson,

At this time, I have not received an update from the FBI's Criminal Justice Information Law Unit in regards to HB 389's language and the OFR being removed from the grace period they were placed under. I will send an email this afternoon asking for an update.

Please let me know if there's anything additional you or your team needs.

Thank you!

Amanda Brooke Taylor

Operations & Management Consultant Manager

Florida Department of Law Enforcement

CJIS ï Criminal History Services

Office: (850) 410-8120

Email: <u>AmandaTaylor@fdle.state.fl.us</u>

From: Anderson, Alex <<u>Alex.Anderson@flofr.gov</u>>

Sent: Thursday, June 16, 2022 2:03 PM

To: Taylor, Amanda < AmandaTaylor@fdle.state.fl.us>

Cc: Weigel, Russell <<u>Russell.Weigel@flofr.gov</u>>; Oaks, Greg C <<u>Greg.Oaks@flofr.gov</u>>; Black, Ashley

<<u>AshleyBlack@fdle.state.fl.us</u>>

Subject: RE: OFR request - FBI approval of HB 389 language

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OFR has drafted rules to implement the law the Governor has signed. We would appreciate any sort of feedback from the FBI on this as soon as possible. It would be helpful to have their input before the rules go before the Cabinet.

Thank you,

Alexander J. Anderson

Director of Governmental Relations Florida Office of Financial Regulation

From: Taylor, Amanda < <u>Amanda Taylor@fdle.state.fl.us</u>>

Sent: Friday, April 29, 2022 8:46 AM

To: Anderson, Alex < <u>Alex.Anderson@flofr.gov</u>>

Cc: Weigel, Russell < Russell. Weigel@flofr.gov >; Oaks, Greg C < Greg. Oaks@flofr.gov >; Black, Ashley

<<u>AshlevBlack@fdle.state.fl.us</u>>

Subject: FW: OFR request - FBI approval of HB 389 language

Good Morning Mr. Anderson,

I'm reaching out to provide an update on HB 389. Although the Governor has not signed the bill into law, the FDLE has pre-emptively sent up a request to the FBI to remove the grace period set forth on the ORI for the Office of Financial Regulation.

Due to this being a pre-existing topic of discussion at the FBI, the FDLE hopes this will be resolved soon. At this time, the FBI has not provided an estimated time of response.

Please let me know if you have additional questions/concerns.

Thank you,

Operations & Management Consultant Manager

Florida Department of Law Enforcement

Amanda Brooke Taylor

CJIS i Criminal History Services

Office: (850) 410-8120

Email: AmandaTaylor@fdle.state.fl.us

From: Anderson, Alex <<u>Alex.Anderson@flofr.gov</u>>

Sent: Thursday, April 14, 2022 1:38 PM

To: Draa, Ronald < <u>RonaldDraa@fdle.state.fl.us</u>>

Cc: Smith, Bobbie < BobbieSmith@fdle.state.fl.us>; Sparkman, Robin

<RobinSparkman@fdle.state.fl.us>; Weigel, Russell <Russell.Weigel@flofr.gov>; Oaks, Greg C

<<u>Greg.Oaks@flofr.gov</u>>

Subject: Re: OFR request - FBI approval of HB 389 language

attachments, clicking links, or responding to this email.

OFR is currently drafting the rules to implement the FBI fingerprint fix legislation and we would appreciate any help in getting a response from the FBI on this topic.

If we are able to at least get a timeline for a response that would be helpful information.

Thank you,

Alexander J. Anderson

Director of Governmental Relations Florida Office of Financial Regulation

From: Draa, Ronald < RonaldDraa@fdle.state.fl.us > Sent: Wednesday, March 16, 2022 12:43 PM

To: Anderson, Alex <<u>Alex.Anderson@flofr.gov</u>>

Cc: Smith, Bobbie < <u>BobbieSmith@fdle.state.fl.us</u>>; Sparkman, Robin

<RobinSparkman@fdle.state.fl.us>

Subject: RE: OFR request - FBI approval of HB 389 language

Hi Alex.

We are in receipt of your request. I have forwarded to our new CJIS Director Robin Sparkman and copied her on this response to you have her email. Charlie has retired from the agency.

Regards,

Ron

Ronald E. Draa, Jr. | Chief of Staff

Florida Department of Law Enforcement 850.410.7020 (Office) 850.528.2755 (Cell)

From: Anderson, Alex <<u>Alex.Anderson@flofr.gov</u>>

Sent: Wednesday, March 16, 2022 12:16 PM

To: Draa, Ronald < <u>RonaldDraa@fdle.state.fl.us</u>>; <u>CharlesSchaeffer@fdle.state.fl.us</u>; Pyle, Michelle

< <u>MichellePyle@fdle.state.fl.us</u>>; Pate, Nathan < <u>NathanPate@fdle.state.fl.us</u>>

Cc: Oaks, Greg C < <u>Greg.Oaks@flofr.gov</u>>; Weigel, Russell < <u>Russell.Weigel@flofr.gov</u>>

Subject: OFR request - FBI approval of HB 389 language

CAUTION: This email originated outside of FDLE. Please use caution when opening attachments, clicking links, or responding to this email.

Good afternoon,

Based on the FBI's denial of an ORI for OFR Sandbox licensees (context below) our office had a bill filed to amend chapter 560 to meet the new requirements of the FBI. We are now requesting FDLE's assistance in securing the FBI's review of this recently passed bill (attached).

The FBI's review of this this bill language is needed to ensure it meets the requirements of their new interpretation of Public Law 92-544. OFR's goal is to have s. 560.141, F.S. removed from the 'grace period' it was placed under by the March 22, 2021 email from Paralegal Heather Postlethwait.

If there is any further information I can provide you to ensure a timely transmittal, please let me know.

Thank you,

Alexander J. Anderson

Director of Governmental Relations Florida Office of Financial Regulation

Office: (850) 410-9601 Direct: (850) 410-9789 Alex.Anderson@flofr.gov



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From: Pate, Nathan < <u>NathanPate@fdle.state.fl.us</u>>

Sent: Thursday, July 1, 2021 1:53 PM **To:** Oaks, Greg C < Greg.Oaks@flofr.gov>

Cc: Townsend, Tracy < <u>TracyTownsend@fdle.state.fl.us</u>>

Subject: RE: 559.952 - ORI Request Inquiry

Good Afternoon Director Oaks,

The FBI's Criminal Justice Information Law Unit (CJILU) has provided a formal decision on the Office of Financial Regulation's (OFR) Financial Sandbox Technology ORI request.

The CJILU has determined that fingerprint submissions for applicants of financial technology sandbox licensure <u>can</u> be submitted pursuant to FIS § 560.141; however, the CJILU will also be placing FIS § 560.141 on a grace period. The CJILU is allowing the State of Florida to pick the grace period's end date. This grace period is intended to provide the OFR time to amend FIS § 560.141 to identify the category(ies) of licensees/employees that fall within the purview of OFR. The CJILU is available to review

draft legislation.

Upon the OFR supplying the FDLE with an estimated grace period end date, the FDLE will relay this date to the CJILU. Once the CJILU is in possession of their requested grace period end date, the OFR will be free to begin submitting financial technology sandbox licensees.

Lastly, the CJILU has provided the following detailed analysis for the OFR's consideration.

The screening authority is found in FIS § 560.141, which authorizes national fingerprint-based criminal background checks of each officer, director, responsible person, the compliance officer, each controlling shareholder, and any other person who has a controlling interest in the money services business. The following documents were submitted to clarify who would be subject to fingerprinting under Chapter 560: Florida Administrative Code (FAC) Rule 69V-560.1012, FAC Rule 69V-560.102, FAC Rule 69V-560.1021, and Form OFR-560-01. FAC Rule 69V-560.1012 adopts OFR-560-01 as the official application form. FAC Rule 69V-560.102 outlines the application procedure and requires fingerprinting of each person listed in question 5G of the Application for Licensure as a Money Services Business, OFR-560-01. FAC Rule 69V-560.1021 defines "relevant person" as meaning each office, director, responsible person, compliance officer, or controlling shareholder of the money services business applicant, and any other person who has a controlling interest in the money services business applicant as provided in [FIS] § 560.127. Further, a "relevant person" is defined as a natural person. OFR-560-01 Application for Licensure as a Money Services Business - Question 5G dictates which persons shall be fingerprinted as part of the application process. Question 5G defines "responsible person" using the definition found in FIS § 560.103 and defines "control of a money services business" using the definition found in FIS § 560.127. Reference is made to an email, dated January 15, 2021, wherein FIS § 560.103 and FIS § 560.127 were provided by FDLE as definitions of "responsible person" and "control of a money service business," respectively. The CJILU notes that only regulations voted on by the full body of a state legislature meet the requirements of Public Law (Pub. L.) 92-544.

As previously discussed, FIS § 560.103 defines responsible person as an "individual who is employed or 'affiliated' with a money services business and who has 'principal active management authority' over the business decisions, actions, and activities of the money services business in this state." Affiliated party is defined in FIS § 560.103 as "director, officer, responsible person, employee, or foreign affiliate of a money services business or a person that has a controlling interest in a money services business." However, the definitions of affiliated party and responsible person refer back to each other and 'principal active management authority' is not defined. Similarly, FIS § 560.127 defines control of a money services business as a person who "(1) Possesses the power, directly or indirectly, to direct management or policies of the money services business, whether through ownership, by contract, or otherwise." It is unclear how power could be possessed indirectly or outside of ownership or contractually.

As FIS § 560.141 was previously approved by the CJILU, the FBI will continue to honor fingerprints submitted pursuant to this authority. The Florida OFR can submit

fingerprints for applicants for financial technology sandbox licenses pursuant to FIS § 560.141 as FIS § 559.952 derives its screening authority from FIS § 560.141, but no additional categories will be added to the approved Pub. L. 92-544 Florida statute list. The CJILU will be placing FIS § 560.141 on a grace period to allow the State of Florida time to amend FIS § 560.141 to specifically identify in statute the category(ies) of licensees/employees falling within its purview. The CJILU is requesting a date that will allow sufficient time for the Florida legislature to bring FIS § 560.141 into compliance with Pub. L. 92-544. The CJILU is also available to review draft legislation.

Please let us know if there are any questions or concerns.

Sincerely,



Nathan "Nate" Pate
Criminal Justice Information Consultant II
Criminal History Services
(850) 410-8220

www.fdle.state.fl.us

From: Pate, Nathan

Sent: Friday, January 15, 2021 4:30 PM **To:** 'Oaks, Greg C' < <u>Greg.Oaks@flofr.com</u>>

Cc: Townsend, Tracy < <u>TracyTownsend@fdle.state.fl.us</u>>

Subject: RE: 559.952 - ORI Request Inquiry

Mr. Oaks,

Thank you for your swift response. We'll get this to the FBI by COB today.

Sincerely,



Nathan "Nate" Pate

Criminal Justice Information Consultant II Criminal History Services (850) 410-8220 www.fdle.state.fl.us

From: Oaks, Greg C < Greg.Oaks@flofr.com > Sent: Friday, January 15, 2021 4:09 PM

To: Pate, Nathan < <u>NathanPate@fdle.state.fl.us</u>>

Cc: Townsend, Tracy < <u>TracyTownsend@fdle.state.fl.us</u>>

Subject: FW: 559.952 - ORI Request Inquiry

Hi Nate,

Thank you for your email.

Below are the statutory citations for the definition of "responsible person" and "controlling interest".

560.103 Definitions.—As used in this chapter, the term:

- (33) "Responsible person" means an individual who is employed by or affiliated with a money services business and who has principal active management authority over the business decisions, actions, and activities of the money services business in this state.
- 560.127 Control of a money services business.—A person has a <u>controlling interest</u> in a money services business if the person:
- (1) Possesses the power, directly or indirectly, to direct the management or policies of the money services business, whether through ownership, by contract, or otherwise;
- (2) Directly or indirectly may vote 25 percent or more of a class of a voting security or sell or direct the sale of 25 percent or more of a class of voting securities; or
- (3) In the case of a partnership, may receive upon dissolution or has contributed 25 percent or more of the capital.

History.—s. 1, ch. 94-238; s. 1, ch. 94-354; s. 707, ch. 2003-261; s. 57, ch. 2006-213; s. 22, ch. 2008-177.

I hope this answers their questions. Please let me know if I can be of further assistance.

Best Regards,

Gregory C. Oaks

Director Division of Consumer Finance Office of Financial Regulation 200 East Gaines Street Tallahassee, FL 32399-0376 Office: (850) 487-9687

Office: (850) 487-9687 Direct: (850) 410-9829



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From: Pate, Nathan < NathanPate@fdle.state.fl.us>

Sent: Friday, January 15, 2021 3:44 PM **To:** Oaks, Greg C < <u>Greg.Oaks@flofr.com</u>>

Cc: Townsend, Tracy < <u>TracyTownsend@fdle.state.fl.us</u>>

Subject: 559.952 - ORI Request Inquiry

Mr. Oaks,

While the Federal Bureau of Investigation (FBI) continues its review of s. 559.952, their legal team has posed the below inquiry. Is your office be able to supply a response?

The FBI understands that s. 559.952 derives its screening authority from s. 560.141. Specifically, s. 560.141 identifies persons that are subject to submit fingerprints for state and national criminal history record checks. These populations include every "officer, director, responsible person, the compliance officer, each controlling shareholder, and any other person who has a controlling interest."

Is "responsible person" and "any other person who has a controlling interest" defined by statute? As they stand, these terms may need to be defined in order to meet the requirements of Public Law 92-544.

Please let us know if we can be of further assistance with this inquiry.



Nathan "Nate" Pate

Criminal Justice Information Consultant II Criminal History Services Work: (850) 410-8220

Cell: (850) 631-0361 www.fdle.state.fl.us



2022 AGENCY LEGISLATIVE BILL ANALYSIS Florida Office of Financial Regulation

DILL INFORMATION		
	BILL INFORMATION	
BILL NUMBER:	SB 1536	
BILL TITLE:	An Act Relating to Money Services Businesses	
BILL SPONSOR:	Senator Jim Boyd	
EFFECTIVE DATE:	October 1, 2022	

COMMITTEES OF REFERENCE
1) Banking and Insurance
2) Commerce and Tourism
3) Rules
4)
5)

CURRENT COMMITTEE	

SIMILAR BILLS		
BILL NUMBER:	HB 389	
SPONSOR:	Representative Ardian Zika	

PREVIOUS LEGISLATION		
BILL NUMBER:		
SPONSOR:		
YEAR:		
LAST ACTION:		

IDENTICAL BILLS	
BILL NUMBER:	
SPONSOR:	

Is this bill part of an agency package?
Yes

BILL ANALYSIS INFORMATION	
DATE OF ANALYSIS:	January 12, 2022
LEAD AGENCY ANALYST:	Alexander J. Anderson, Director of Legislative Affairs (850) 410-9601
ADDITIONAL ANALYST(S):	Gregory C. Oaks, Director, Division of Consumer Finance (850) 410-9601
LEGAL ANALYST:	Tony Cammarata, General Counsel (850) 410-9601
FISCAL ANALYST:	Buckley Vernon, Financial Administrator (850) 410-9673

POLICY ANALYSIS

1. EXECUTIVE SUMMARY

The legislation would amend section 560.103, F.S., to revise the definition of "affiliated party," and to provide a definition for the term "control person." Additionally, the legislation would amend certain provisions in chapter 560, F.S., to conform to definitional changes.

The legislation would amend section 560.105, F.S., related to agency powers, to create rulemaking authority to establish disqualifying time periods during which money services business applicants are barred from licensure due to a control persons' prior criminal history. In addition, the legislation would establish mitigating factors to reduce disqualifying time periods.

The legislation would revise section 560.114, F.S., allowing the Office to bar a person from holding a license or acting as a control person of a money services business when such person has been found to have violated chapter 560, F.S., any related rule or order adopted by the commission or office, or any written agreement entered into with the Office. In addition, the legislation would authorize the suspension of a money services business license in response to the arrest of a control person(s).

The legislation would repeal section 560.127, F.S., relating to control of a money services business.

The provisions of the bill would take effect October 1, 2022.

2. SUBSTANTIVE BILL ANALYSIS

I. PRESENT SITUATION:

The Florida Office of Financial Regulation (Office) is responsible for all activities of the Financial Services Commission relating to the regulation of banks, credit unions, other financial institutions, finance companies, and the securities industry. The Office has three divisions: the Division of Consumer Finance, the Division of Financial Institutions, and the Division of Securities. The Office also has a Bureau of Financial Investigations, which functions as a criminal justice agency and has a separate budget.

Regulation of Consumer Finance

The Office's Division of Consumer Finance is responsible for the regulation of non-depository financial services industries, including money services businesses licensed under chapter 560, Florida Statutes. Pursuant to chapter 560, Florida Statutes, a person must be licensed, or exempt from licensure, in order to engage in the activities of a money services business. The term "money services business" means any person located in or doing business in this state, from this state, or into this state from locations outside this state or country who acts as a payment instrument seller³, foreign currency exchanger⁴, check casher⁵, or money transmitter⁶. State and federally chartered financial depository institutions (e.g. banks, credit unions, trust companies, etc.) are exempt from licensure under chapter 560, Florida Statutes. As of January 12, 2022, the Office's records reflect 706 licensed money services businesses.

General license requirements:

To qualify for licensure, an applicant must, in part:

¹ Section 20.121(3)(a)2., Florida Statutes.

 $^{^2}$ Id

³ "Payment instrument seller" means a corporation, limited liability company, limited liability partnership, or foreign entity qualified to do business in this state which sells a payment instrument. A "payment instrument" is a check, draft, warrant, money order, travelers check, electronic instrument, or other instrument, payment of money, or monetary value whether or not negotiable. The term does not include an instrument that is redeemable by the issuer in merchandise or service, a credit card voucher, or a letter of credit.

⁴ "Foreign currency exchanger" means a person who exchanges, for compensation, currency of the United States or a foreign government to currency of another government.

⁵ "Check casher" means a person who sells currency in exchange for payment instruments received, except travelers checks.

⁶ "Money transmitter" means a corporation, limited liability company, limited liability partnership, or foreign entity qualified to do business in this state which receives currency, monetary value, or payment instruments for the purpose of transmitting the same by any means, including transmission by wire, facsimile, electronic transfer, courier, the Internet, or through bill payment services or other businesses that facilitate such transfer within this country, or to or from this country.

- Submit an application to the Office and pay a nonrefundable application fee. If the application is approved, the license will be renewed biennially, subject to renewal fees and continued compliance with licensure standards set forth in chapter 560, F.S.
- Submit fingerprints for live-scan processing for persons who have control of a money services business applicant;
- Demonstrate to the Office the character and general fitness necessary to command the confidence of the
 public and warrant the belief that the money services business will be operated lawfully and fairly;
- Be legally authorized to do business in Florida;
- Be registered as a money services business with the Financial Crimes Enforcement Network as required by 31 C.F.R. s. 1022.380, if applicable;
- Have an anti-money laundering program ("AML") which meets the requirements of 31 C.F.R. s. 1022.210.
 (The AML program is a licensee's written program designed to deter money laundering and the financing of terrorist activities by requiring certain record-keeping, reporting, and compliance measures); and
- Provide the office with all the information required under chapter 560, F.S. and its related rules.

Florida Control of Money Laundering in Money Services Business Act:

The "Florida Control of Money Laundering in Money Services Business Act," set forth in section 560.123, F.S., requires licensees to maintain certain records of transactions involving currency or payment instruments in order to deter the use of a money services business to conceal proceeds from criminal activity and to ensure the availability of such records for criminal, tax, or regulatory investigations or proceedings. The provision absolves from liability (for claims of loss or damage) a money services business, an officer, employee, or agent of a money services business that, in good faith, files a report, pursuant to section 560.123, F.S. Failure to file such reports may result in the Office taking disciplinary action against the licensee.

Relevant definitions:

The term "affiliated party" means a director, officer, responsible person, employee, or foreign affiliate of a money services business, or a person who has a controlling interest in a money services business as provided in section 560.127, F.S. Currently, chapter 560, F.S. does not define the term "control person."

The term "officer" means an individual, other than a director, who participates in, or has authority to participate in, the major policymaking functions of a money services business, regardless of whether the individual has an official title or receives a salary or other compensation.

The term "responsible person means" an individual who is employed by or affiliated with a money services business and who has principal active management authority over the business decisions, actions, and activities of the money services business in this state.

Pursuant to section 560.127, F.S., a *person has a controlling interest in a money services business* if the person:

- Possesses the power, directly or indirectly, to direct the management or policies of the money services business, whether through ownership, by contract, or otherwise;
- Directly or indirectly may vote 25 percent or more of a class of a voting security, or sell or direct the sale of 25 percent or more of a class of voting securities; or
- In the case of a partnership, may receive upon dissolution, or has contributed 25 percent or more of the capital.

Disciplinary action:

A money services business, authorized vendor⁷, or affiliated party that violates chapter 560, Florida Statutes, or its related rules is subject to disciplinary action and penalties. In response to a violation, the Office may issue a cease and desist order, issue a removal order, deny a pending license application, suspend a license, revoke a license or take any other action within its authority.

A money services businesses' license may be summarily suspended pursuant to the provisions of section 120.60(6), F.S., if the licensee poses an immediate, serious danger to the public health, safety, and welfare. It is an immediate and serious danger to the public health, safety, and welfare if a natural person required to be listed in

⁷ "Authorized vendor" means a person designated by a money services business licensed under part II of chapter 560, F.S., to act on behalf of the licensee at locations in this state pursuant to a written contract with the licensee.

the money services business license application is criminally charged with, or arrested for, a crime described in paragraph $(1)(0)^8$, paragraph $(1)(p)^9$, or paragraph $(1)(q)^{10}$.

Filing of Reports:

Section 560.118, F.S., requires licensees to file quarterly reports. Quarterly reports capture a licensee's transactional data for each calendar quarter. The report requires a person authorized by the licensee, to swear/affirm that the report is true and correct to the best of her or his knowledge and belief. Failure to file such reports may result in the Office taking disciplinary action against the licensee.

Required Notice by Licensee:

Pursuant to section 560.126, F.S., a licensee must report changes to partners, officers, members, joint venturers, directors, controlling shareholders, and responsible persons and changes to its business organization as specified by rule. A licensee must report the addition of a partner, officer, member, joint venture, director, controlling shareholder, or responsible person who does not have a controlling interest (as defined in section 560.127, F.S.) and who has not complied with applicable provisions of sections 560.1401¹¹ and 560.141¹², F.S. Persons proposing to purchase or acquire a controlling interest (as defined in section 560.127, F.S.), in a licensee must file a new money services business application with the Office. In addition, section 560.126, F.S., provides rulemaking authority to waive the application requirement for persons proposing to purchase or acquire a controlling interest in a licensee if such persons have previously complied with sections 560.1401 and 560.141, F.S. Failure to report changes may result in the Office taking disciplinary action against the licensee.

Effect of Law Enforcement Records on Applications for Money Services Business Licensure:

Currently, Rule 69V-560.1021(5), F.A.C., prescribes the following disqualifying time periods for applicants whose relevant persons¹³ have pled guilty or nolo contendere to, or been convicted or found guilty of class "A," "B," or "C" crimes:

- For class "A" crimes (felony crimes involving fraud, dishonest dealing, moral turpitude, misappropriation, conversion, or unlawful withholding of moneys belonging to others), the applicant will not be granted a license until 15 years have passed since the trigger date 14.
- For class "B" crimes (felony crimes that are <u>not</u> Class A crimes), the applicant will not be granted a license until 7 years have passed since the trigger date.
- For class "C" crimes (misdemeanor crimes that involve misappropriation, conversion, or unlawful withholding or moneys belonging to others), the applicant will not be granted licensure until 5 years have passed since the trigger date.

Applicants whose relevant persons have pled guilty or nolo contendere to, or been convicted or found guilty of, multiple class "A," "B," or "C" crimes, are subject to an additional 5-year disqualifying period for each additional crime.

A disqualifying period may be shortened by one year upon proof of the following mitigating factors:

- One year is deducted if the probation officer or prosecuting attorney in the most recent crime states in a signed writing that the probation officer or prosecuting attorney believes the applicant would pose no significant threat to public welfare;
- One year is deducted if restitution or settlement has been made for all crimes in which restitution or settlement was ordered by the court, and proof of such restitution or settlement is shown in official court documents or as verified in a signed writing by the prosecuting attorney or probation officer;

⁸ Any felony or crime punishable by imprisonment of 1 year or more under the law of any state or the United States which involves fraud, moral turpitude, or dishonest dealing, regardless of adjudication.

⁹ A crime under 18 U.S.C. section 1956 or 31 U.S.C. section 5324, regardless of adjudication.

¹⁰ Misappropriation, conversion, or unlawful withholding of moneys belonging to others, regardless of adjudication.

¹¹ Sets forth qualifications for licensure.

¹² Sets forth licensing application process.

¹³ "Relevant persons" means each officer, director, responsible person, compliance officer, or controlling shareholder of the money services business applicant, and any other person who has a controlling interest in the money services business applicant as provided in section 560.127, F.S. If the applicant is a natural person, he or she is the relevant person under this rule. See Rule 69V-560.1021(1)(a), F.A.C.

¹⁴ "Trigger date" means the date on which an applicant was found guilty, or pled guilty, or pled nolo contendere to a crime. See Rule 69V-560.1021(1)(b), F.A.C.

- One year will be deducted if the applicant was under age 21 when the crime was committed and there is
 only one crime¹⁵ in the applicant's law enforcement record;
- One year is deducted if the applicant furnishes proof that the applicant was, at the time of the crime, addicted to drugs or suffering active alcoholism; and
- Other Mitigating Factors. An applicant is permitted to submit any other evidence of facts that the applicant believes should decrease the disqualifying period before licensure is allowed, and one additional year shall be deducted if the Office agrees the facts have a mitigating effect on the licensure decision.

If mitigating factors are aggregated, the aggregate mitigation may not result in a disqualifying time period of less than seven (7) years for felonies, or subtract more than three (3) years from a disqualifying time period.

Federal law:

A money services business must register with the Financial Crimes Enforcement Network (FinCEN) as required by 31 C.F.R. s. 1022.380, if applicable. FinCEN is a bureau within the Treasury Department and serves as the Financial Intelligence Unit of the United States. FinCEN oversees and implements policies to prevent and detect money laundering. To this end, FinCEN is responsible for implementing, administering, and enforcing compliance with the "Bank Secrecy Act." The Bank Secrecy Act or (BSA) requires financial institutions to assist government agencies in the detection and prevention of money laundering. Specifically, the act requires financial institutions to maintain certain records, file reports of cash transactions exceeding \$10,000, and to report suspicious criminal activity.

Currently, chapter 560, F.S., requires licensees and authorized vendors to comply with all state and federal laws and rules relating to the detection and prevention of money laundering, including, as applicable, s. 560.123, and 31 C.F.R. ss. 1010.306, 1010.311, 1010.312, 1010.313, 1010.340, 1010.410, 1010.415, 1022.320, 1022.380, and 1022.410. In addition, a licensee must comply with the United States Treasury Interpretive Release 2004-1. If such persons fail to comply with the aforementioned provisions, the Office may take administrative action against such persons, including, but not limited to, the issuance of a cease and desist order; the issuance of a removal order; the denial, suspension, or revocation of a license, and/or imposition of a fine of at least \$1,000 but not more than \$10.000 for each violation.

II. EFFECT OF THE BILL:

Section 1 amends the current definition of "affiliated party" by deleting the terms "director, officer, and responsible person" and inserting the term "control person." Directors, officers, and responsible persons will remain "affiliated parties" as those persons will fall within the new definition of "control person." The new definition of "control person" establishes that persons who possess the power to direct the management or policies of the money services business are considered control persons of a money services business. In addition, the definition enumerates such persons.

The legislation makes technical amendments to section 560.103, F.S., to incorporate new subsections, delete obsolete subsections, and renumber existing subsections.

Once in effect, the legislation will require an amendment to the money services business application (Form OFR-560-01) to conform to the above-mentioned definition changes, an amendment to Rule 69V-560.1012 (adoption of forms) to re-adopt amended Form OFR-560-01, and may require an amendment to Rule 69V-560.102, Florida Administrative Code, to conform to the above-mentioned definition changes.

In addition, the amendment will delete a cross-reference to repealed section 560.127, F.S.

Section 2 amends section 560.105, which relates to agency powers. The amended provisions create specific rulemaking authority for the following:

- Establishing time periods during which money services businesses are precluded from holding a license;
- Providing for increased disqualifying time periods due to imprisonment, community supervision, the commitment of multiple crimes, or other reasonably related factors; and
- Establishing mitigating factors to reduce disqualifying periods.

Once in effect, the legislation would require an amendment to Rule 69V-560.1021, F.A.C. Specifically, the rule would be amended to conform to new language found in section 560.105, F.S. related to disqualifying periods and mitigating factors.

¹⁵ Class "A," "B," or "C" crime.

The legislation excludes the application of section 112.011, F.S. to license eligibility under section 560.105, F.S. Section 112.011, F.S., relates to the impact of a person's prior criminal conviction in obtaining a license, permit, or certificate from a public agency, the impact of a person's prior criminal conviction in obtaining public employment, and the effect of a person's lack of civil rights. The exclusion of section 112.011, F.S., means that section 560.103, F.S., is the guiding authority in determining whether a money services business is eligible for licensure.

Section 3 amends section 560.114, Florida Statutes, which relates to disciplinary actions and penalties. Specifically, the provisions would authorize the Office to bar, permanently or for a specific period, a person from holding a money services business license, or from acting as a control person of a money services business, if such person was found to have violated:

- Chapter 560, Florida Statutes;
- Chapter 69V-560, F.A.C.;
- An order entered by the Office; or
- Any written agreement entered into with the Office.

Pursuant to the bill, the Office may suspend the license of a money services business if a **control person** is arrested for conduct that would authorize the revocation of a license under section 560.114(1), F.S. The order of suspension:

- Takes effect after a hearing, unless the suspension is pursuant to section 120.60(6), F.S., or a hearing is not requested by the licensee;
- Must contain a finding that prima facie evidence supports the charge made in the criminal prosecution;
 and
- Must not operate for longer than 10 calendar days after notice of termination of the pending criminal prosecution is received by the Office. A criminal prosecution is considered pending upon the filing of criminal charges and is considered terminated upon conviction, acquittal, or dismissal.

Section 4 amends section 560.118(2), F.S., which relates to the filing of quarterly reports. The amended provisions would conform to the new definition of "control person." The amended provisions would require a "control person" to make a declaration in the quarterly report, that the quarterly report is true and correct to the best of her or his knowledge and belief.

Section 5 amends section 560.123, F.S., the "Florida Control of Money Laundering in Money Services Business Act," to conform to the new definition of "control person." The amended provisions will extend liability protections (related to claims of loss or damage) to control persons when filing a report in good faith, pursuant to section 560.123, F.S.

Section 6 amends section 560.126(3), F.S., to conform to the new definition of "control person." The legislation deletes provisions requiring persons proposing to purchase or acquire a controlling interest in a licensee to file a new application with the Office and deletes rulemaking provisions related to application waivers for persons proposing to purchase or acquire a controlling interest in a licensee who previously complied with sections 560.1401 and 560.141, F.S. The new provisions remove application waivers found in chapter 560, F.S. and related rules and require all control persons to comply with sections 560.1401 and 560.141, ¹⁷ F.S.

The proposed legislation would require the amendment of Rule 69V-560.201, F.A.C., to repeal provisions related to application waivers for persons proposing to purchase or acquire a controlling interest in a licensee.

Section 7 repeals section 560.127, F.S., relating to control of a money services business. With the adoption of the term "control person", this section becomes obsolete as the term "control person" will define who controls a money services business.

Section 8 amends section 560.141, F.S., which relates to the filing of a license application. The amended provisions would conform to the new definition of "control person" and would delete a cross-reference to section 560.127, F.S., which is being repealed by this legislation.

Section 9 amends section 560.143, which relates to license application fees, by deleting a cross-reference to section 560.127, F.S., which is being repealed by this legislation.

Section 10 reenacts section 559.952(4)(a), F.S., relating to the Financial Technology Sandbox, to incorporate the amendments made to sections 560.118 and 560.141, F.S. Financial technology sandbox licensees are licensed pursuant to part XII of chapter 559, F.S., and may conduct activities under chapter 560, Florida Statutes. When conducting activities under chapter 560, Florida Statutes, Financial technology sandbox licensees are required to

¹⁶ Sets forth qualifications for licensure.

¹⁷ Sets forth licensing application process.

act in accordance with certain provisions in chapter 560, F.S., including select provisions in sections 560.118 and 560.141, F.S.

Section 11 provides an effective date of October 1, 2022, meaning the Office would begin enforcing the provisions of sections 1 through 10, on or after October 1, 2022.

1.	DOES THE LEGISLATION DIRECT OR ALLOW THE AGENCY/BOARD/COMMISSION/DEPARTM	IENT TO
	DEVELOP, ADOPT, OR ELIMINATE RULES, REGULATIONS, POLICIES, OR PROCEDURES?	Y⊠ N⊏

If yes, explain:	Section 2 of the proposed legislation grants the Financial Services Commission the authority to prescribe, by rule, time periods during which money services businesses are precluded from holding a license. Section 6 of the proposed legislation deletes rulemaking provisions related to application waivers for persons proposing to purchase or acquire a controlling interest in a licensee.
Is the change consistent with the agency's core mission?	Y⊠N□
Rule(s) impacted (provide references to F.A.C., etc.):	The proposed legislation would require the amendment of rules 69V-560.1012, 69V-560.1021, 69V-560.201, F.A.C., and may require an amendment to Rule 69V-560.102, F.A.C.

2. WHAT IS THE POSITION OF AFFECTED CITIZENS OR STAKEHOLDER GROUPS?

L. WHAT IS THE TOSHION V	ALL EGILD GITIZENG ON GTANLINGEDEN GNOGI G:	
Proponents and summary of position:	Unknown	
Opponents and summary of position:	Unknown	
3. ARE THERE ANY REPOR	TS OR STUDIES REQUIRED BY THIS BILL?	Y□ N⊠
If yes, provide a description:		
Date Due:		
Bill Section Number(s):		
	·	

4. ARE THERE ANY NEW GUBERNATORIAL APPOINTMENTS OR CHANGES TO EXISTING BOARDS, TASK FORCES, COUNCILS, COMMISSIONS, ETC. REQUIRED BY THIS BILL? Y \square N \boxtimes

Board:	
Board Purpose:	
Who Appoints:	
Changes:	
Bill Section Number(s):	

	FISCAL ANALYSIS	
FISCAL IMPACT TO LOCA	L GOVERNMENT	Y□ N⊠
Revenues:		
Expenditures:		
Does the legislation increase local taxes or fees? If yes, explain.	No	
If yes, does the legislation provide for a local referendum or local governing body public vote prior to implementation of the tax or fee increase?		
FISCAL IMPACT TO STAT	E GOVERNMENT	Y⊠ N⊏
Revenues.		
Expenditures:	The state would incur insignificant costs asso would be absorbed within the Office's existing	
Does the legislation contain a State Government appropriation?	No	
If yes, was this appropriated last year?		
FISCAL IMPACT TO THE I	PRIVATE SECTOR	Y□ N⊠
Revenues:	Unknown	
Expenditures:	Unknown	
Other:	Unknown	
DOES THE BILL INCREAS	E OR DECREASE TAXES, FEES, OR FINES	? Y□ N⊠
If yes, explain impact.		
Bill Section Number:		

TECHNOLOGY IMPACT

1. DOES THE BILL IMPACT THE AGENCY'S TECHNOLOGY SYSTEMS (I.E. IT SUPPORT, LICENSING SOFTWARE, DATA STORAGE, ETC.)? Y \hdots N \hdots

If yes, describe the	
anticipated impact to the	
agency including any fiscal	
impact.	

FEDERAL IMPACT

1. DOES THE BILL HAVE A FEDERAL IMPACT (I.E. FEDERAL COMPLIANCE, FEDERAL FUNDING, FEDERAL AGENCY INVOLVEMENT, ETC.)?

Y⊠ N□

If yes, describe the anticipated impact including any fiscal impact.

Pursuant to section 560.141, F.S., the Office is responsible for reviewing the results of state and federal criminal history background checks and determining whether a money services business applicant meets required licensing standards. During the application process, a money services business applicant must submit fingerprints for live-scan processing (the process of capturing fingerprints electronically). The fingerprints are submitted to the Florida Department of Law Enforcement (FDLE) for the purpose of conducting a criminal history background check. Section 560.141, F.S., requires FDLE to conduct a state criminal history background check and a federal criminal history background check, which is conducted through the Federal Bureau of Investigation (FBI). The FBI manages the criminal history record information (CHRI) system at the federal level and is authorized to disseminate CHRI in certain circumstances.

Pursuant to Title 28, C.F.R. section 20.1, CHRI must be disseminated in a manner to ensure the accuracy, completeness, currency, integrity, and security of the disseminated information and to protect individual privacy. As such, access to CHRI is limited to "criminal justice agencies" that perform the "administration of criminal justice" as those terms are defined in Title 28, C.F.R., section 20.3. However, in certain circumstances, non-criminal justice agencies (e.g. state agencies) may receive access to CHRI. Pursuant to Public Law 92-544, the Federal Bureau of Investigation (FBI) may provide CHRI to officials of State and local governments for employment and licensing purposes, if authorized by a State statute which has been approved by the Attorney General of the United States 18.

In an effort to obtain CHRI from the FBI pursuant to section 559.952, F.S., which authorizes the Office to screen financial technology sandbox applicants, the Office sent correspondence to the Florida Department of Law Enforcement (FDLE) formally requesting the assignment of a non-criminal justice Originating Agency Identifier (ORI). The ORI identifier validates legal authorization to access criminal justice information and identifies the specific agency requesting the information. Section 559.952, F.S., derives its criminal history background check authority from section 560.141, F.S., which authorizes the Office to request the fingerprints of each officer, director, responsible person, the compliance officer, each controlling shareholder, and any other person who has a controlling interest in a money services business as provided in s. 560.127, F.S., for the purpose of conducting a criminal history background check.

In response, the Office received a letter from FDLE determining that section 560.141, F.S did not qualify for access to FBI criminal history record information because the terms "responsible person" and "control of a money services business" as used in section 560.141, F.S., were overly broad and would not sufficiently define the categories of people subject to the national fingerprint-based criminal background check. Because the FBI had previously approved the Office's ORI request pursuant to section 560.141, F.S., the FBI was willing to honor the screening of fingerprints submitted pursuant to this

¹⁸ Section 560.141, F.S., is included in the FBI's Public Law 92-544 List of Approved Statutes.

authority for money service business applicants. However, the FBI was not willing to extend this same privilege to section 559.952, F.S., for the screening of financial technology sandbox applicants. SB 1536 stems from the Office's
effort to comply with federal provisions related to CHRI access for non-criminal justice agencies.

LEGAL - GENERAL COUNSEL'S OFFICE REVIEW Issues/concerns/comments: OGC has reviewed the agency's bill analysis concerning SB 1536, and the analysis sufficiently details the effect of the bill and the areas of impact.

THE FLORIDA SENATE



Tallahassee, Florida 32399-1100

COMMITTEES:

Health Policy, Chair
Judiciary, Vice Chair
Appropriations Committee on Education
Appropriations Committee on Health
and Human Services
Banking and Insurance
Fiscal Policy
Rules
Transportation

JOINT COMMITTEE:
Joint Administrative Procedures Committee

SENATOR COLLEEN BURTON

12th District

February 21, 2023

The Honorable Jim Boyd Committee on Banking and Insurance 418 Senate Building 404 South Monroe Street Tallahassee, FL 32399

Chair Boyd,

I respectfully request SB 532- Money Services Businesses be placed on the Committee on Insurance and Banking agenda at your earliest convenience.

Thank you for your consideration.

Regards,

Colleen Burton

State Senator, District 12

Collingenton

CC: James Knudson, Staff Director

Amaura Canty, Administrative Assistant

REPLY TO:

☐ 100 South Kentucky Avenue, Suite 260, Lakeland, Florida 33801 (863) 413-1529

□ 318 Senate Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5012

Senate's Website: www.flsenate.gov

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared By:	The Professional Staf	ff of the Committee on	Banking and Ir	nsurance
BILL:	SB 564				
INTRODUCER:	Senate Comm	nittee on Banking ar	nd Insurance and Se	enator Hutson	
SUBJECT:	Interchange l	Fees on Taxes			
DATE:	March 17, 20)23 REVISED:			
ANAL	YST	STAFF DIRECTOR	REFERENCE		ACTION
. Moody		Knudson	BI	Fav/CS	
·			CM		
			RC		

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

CS/SB 564 creates s. 501.0119, F.S., which prohibits an issuer, a payment card network, an acquirer bank, or a processor from charging an interchange fee on any tax that is separately itemized on a sales invoice, sales slip, or other evidence of sale in any electronic payment transaction if the merchant informs a specified entity of such tax amount as part of the clearance process for such transaction. The merchant must transmit the tax amount data as part of the clearance process to avoid being charged interchange fees on the tax amount.

A merchant that does not transmit the tax amount data for eligible electronic payment transactions as part of the clearance process may submit tax documentation to the specified entity no later than 180 days after the date of the electronic payment transaction, and within 30 days, the issuer must credit to the merchant the amount of interchange fees charged on the tax amount of the electronic payment transaction.

An issuer, a payment card network, an acquirer bank, a processor, or other designated entity that has received the tax amount data and that violates these provisions is subject to a civil penalty of \$1,000 per electronic payment transaction, and the issuer must refund the interchange fees charged on any tax amount relative to the electronic payment transaction.

The bill defines several terms, including acquirer bank, clearance, credit card, debit card, electronic payment transaction, interchange fee, issuer, merchant, payment card network, processor, settlement, tax, and tax document.

See Section V. Fiscal Impact Statement.

The bill is effective October 1, 2023.

II. Present Situation:

Financial Institutions Code

The Florida Office of Financial Regulation (OFR) is responsible for all activities of the Financial Services Commission relating to the regulation of banks, credit unions, other financial institutions, finance companies, and the securities industry.¹

Florida law defines the term "financial institution" as a state or federal savings or thrift association, bank, savings bank, trust company, international bank agency, international banking corporation, international branch, international representative office, international administrative office, international trust entity, international trust company representative office, qualified limited service affiliate, credit union, or an agreement corporation operating pursuant to s. 25 of the Federal Reserve Act, 12 U.S.C. s. 601 et seq. or Edge Act corporation organized pursuant to s. 25(a) of the Federal Reserve Act, 12 U.S.C. ss. 611 et seq.²

Financial institutions may be either state or federally chartered. OFR's Division of Financial Institutions provides general supervision over all state financial institutions, their subsidiaries, and service corporations,³ and is charged with the administration of the financial institutions codes, which apply to all state-authorized or state-chartered financial institutions and to the enforcement of all laws relating to state-authorized or state-chartered financial institutions
As of June 30, 2020, the Division of Financial Institutions regulates 197 financial institutions:⁴

- 69 banks
- 66 credit unions
- 21 international bank offices
- 15 trust companies
- 16 family trust companies
- 10 qualified limited service affiliates

Payment card networks or card associations, such as Visa and MasterCard, and processors do not meet the definition of financial institution and, therefore, are not currently regulated by the OFR.⁵

¹ Section 20.121(3)(a)2., F.S.

² Section 655.005(1)(i), F.S.

³ Section 655.012(1), F.S.

⁴ The OFR, Fast Facts (2021 ed.), available at: https://flofr.gov/sitePages/documents/FastFacts.pdf (last visited Mar. 14, 2023).

⁵ The OFR, *Agency Analysis for SB 564 (2023)*, p. 2, Mar. 14, 2023 (on file with the Senate Committee on Banking and Insurance).

Electronic Payment Transactions

In 1958, Bank of America launched the first credit card⁶ payment program with revolving credit known as BankAmericard in the U.S.⁷ In 1966, the Bank of Delaware launched the first debit card⁸ pilot program.⁹ Over time credit card and debit cards have become a common way to pay for goods and services. Several key players are involved in processing credit card and debit card transactions, including acquiring banks or contracted processors, ¹⁰ payment card networks or bank card associations, ¹¹ and issuers or issuing banks. ¹² Processing credit card or debit card transactions requires several steps, including gathering sales information from the merchant, obtaining authorization for the transaction, collecting funds from the issuing bank, and making payment to the merchant. ¹³

Network Infrastructure, Technology, and Security

In 2006, certain major payment card networks established the PCI Security Standards Council (PCI SSC) which created standards that set out technical requirements for their respective compliance programs for payments made worldwide.¹⁴ Participating organizations include merchants, processors, developers, and point of sale vendors.¹⁵ There are 12 requirements for securing cardholder data that is stored, processed or transmitted by participating members, such

⁶ 15 U.S.C. s. 1602(l) defines "credit card" as any card, plate, coupon book or other credit device existing for the purpose of obtaining money, property, labor, or services on credit.

⁷ Visa, Inc., *What We Do*, available at: What we do | Unlocking opportunities for everyone | Visa (last visited Mar. 12, 2023). ⁸ 15 U.S.C. s. 1693*o*-2.(c)(2) defines "debit card" as (A) any card, or other payment code or device, issued or approved for use through a payment card network to debit an asset account (regardless of the purpose for which the account is established), whether authorization is based on signature, PIN, or other means; (B) includes a general-use prepaid card, as that term is defined in s. 15 U.S.C. s. 1693*l*-1(a)(2)(A); and (C) does not include paper checks.

⁹ Hyashi, F., Sullivan, R., & Weiner, S., *A Guide to the ATM and Debit Card Industry*, Federal Reserve Bank of Kansas City, 2003, pg. 13, available at: <u>A Guide to the ATM and Debit Card Industry</u> (kansascityfed.org) (last visited Mar. 12, 2023). ¹⁰ An "acquiring bank," also known as the merchant bank, is a member of a card association that contracts with merchants for the settlement of card transactions. An acquiring bank must sponsor a merchant that accepts as a form of payment card association brand payment cards, and may contract directly with merchants or indirectly through agent banks or other third-party organizations to process card transactions. Office of the Comptroller of the Currency, *Comptroller's Handbook: Safety and Soundness: Merchant Processing*, Vol. 1, pg. 2, Aug. 2014, available at: OCC Merchant Processing Handbook.pdf (hereinafter cited as "OCC Merchant Processing Handbook") (last visited Mar. 12, 2023).

[&]quot;Payment card network" or "bank card associations" are entities that directly, or through licensed members, processors, or agents, provides the proprietary services, infrastructure, and software that route information and data to conduct debit card or credit card transaction authorization, clearance, and settlement, and that a person uses in order to accept as a form of payment a brand of debit card, credit card or other device that may be used to carry out debit or credit transactions. 15 U.S.C. s. 1693o-2.(c)(11). Examples of the major payment card networks include Visa, Inc. (Visa), MasterCard, Inc. (MasterCard), Discover Global Network (Discover), and American Express (AmEx). See Visa, What We Do, available at: What we do Unlocking opportunities for everyone | Visa (last visited Mar. 12, 2023); MasterCard, Who We Are, available at: About Mastercard | Who We Are | Who We Serve (last visited Mar. 12, 2012); Discover, Our Network, available at: Our Unique Payments Network | Discover Global Network (last visited Mar. 12, 2023); AmEx, American Express Network: The Network That Backs You, available at; GNW-Home (americanexpress.com) (last visited Mar. 12, 2023).

¹² "Issuer" or "issuing bank" is any person or entity who issues a debit card, or credit card, or the agent of such person with respect to such card. 15 U.S.C. s. 1693*o*-2.(c)(9).

¹³ OCC Merchant Processing Handbook at pg. 1.

¹⁴ PCI SSC, *About Us*, available at: Official PCI Security Standards Council Site - Verify PCI Compliance, Download Data Security and Credit Card Security Standards (hereinafter cited as "PSI SSC Governance Website") (last visited Mar. 12, 2023)

¹⁵ PCI SSC, *The Prioritized Approach to Pursue PCI DSS Compliance*, pg. 2, available at: <u>PCI DSS Prioritized Approach for PCI DSS 3.2</u> (pcisecuritystandards.org) (last visited Mar. 12, 2023).

as encrypting transmission of cardholder data across open public networks, and developing and maintaining secure systems and applications. ¹⁶ Payment card networks or processors are responsible for enforcement of such requirements. ¹⁷

Authorization Process

These secured networks are used to process the authorization of credit card and debit card transactions. Authorization is the process of approving or declining a transaction prior to the transaction being finalized. A merchant may obtain an estimated/initial authorization to place a hold for a transaction amount for transactions in certain types of industries when the actual amount of a transaction is unknown. Typically, authorization for a transaction to be paid by credit card or debit card is requested electronically for the transaction amount from a merchant's point of sale system through the merchant's bank or processor (via the payment card network) to the issuer in a matter of seconds. An illustration of the authorization process is shown below.

Request for approval

Acquiring bank

Approval or denial of request

Bank card association

Issuing bank

Figure 1: Authorization Process

Source: OCC

Clearing and Settlement Process

Clearing is the process of transmitting final transaction data from merchants to issuers for posting to the cardholder's account, and the calculation of certain fees and charges that apply to the issuer and acquirer.²² The settlement process includes transmitting sales information to the

¹⁶ *Id.* at pgs. 1, 8-9.

¹⁷ PSI SSC Governance Website.

¹⁸ OCC Merchant Processing Handbook at pg. 7.

¹⁹ See, Visa, Authorization and Reversal Processing Requirements for Merchants, available at: <u>Authorization and Reversal Processing Requirements for Merchants (visa.com)</u> (last visited Mar. 12, 2023).

²⁰ OCC Merchant Processing Handbook at pg. 8.

²¹ *Id*.

²² OCC Merchant Processing Handbook at pg. 9.

issuing bank for collection and reimbursement of funds to the merchant, and the process of calculating and reporting the net financial position of issuers and acquirers for all transactions that are cleared.²³ An illustration of the clearing and settlement process is shown below.²⁴

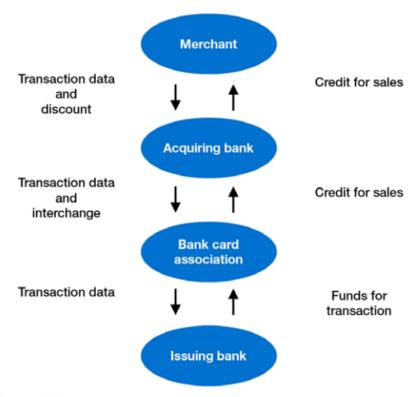


Figure 2: Clearing and Settlement Process

Source: OCC

Transaction Fees

Merchants are charged network fees, ²⁵ processor fees, ²⁶ and interchange fees for using network infrastructure and technology, and accepting credit card and debit cards as a form of payment for transactions. An "interchange transaction fee" is any fee established, charged or received by a payment card network for the purpose of compensating an issuer for its involvement in an

²³ *Id*.

²⁴ Id.

²⁵ 15 U.S.C. s. 1693*o*-2.(c)(10) defines "network fee" as a fee charged and received by a payment card network with respect to an electronic debit transaction, other than an interchange transaction fee. These fees may also be referred to as "assessment fees." *See* Leonard, K., & Bottorff, C., *Credit Card Processing Fees* (2023 Guide), Forbes Advisor, Aug. 19, 2022, available at: <u>Credit Card Processing Fees</u> (2023 Guide) – <u>Forbes Advisor</u> (hereinafter cited as "Forbes Article") (last visited Mar. 12, 2023). 15 U.S.C. s. 1693*o*-2.(c)(5) defines "electronic debit transaction" as a transaction in which a person uses a debit card. ²⁶ Forbes Article (noting that payment process fees may include monthly fees, per-transaction fees, equipment lease fees and statement fees).

electronic payment transaction.²⁷ Payment card networks base the fees on the type or tier of the merchant, and interchange fees includes a flat rate plus a percentage of the transaction value.²⁸

Credit Card Transactions

No federal or state regulations were identified that restrict the maximum amount of interchange fees that may be charged to a merchant for credit card transactions. The average interchange fees for credit card transactions with major payment card networks is as follows:

• Visa: 1.4% to 2.5%

MasterCard: 1.5% to 2.6%
 Discover: 1.55% to 2.5%
 AmEx: 2.3% to 3.5%²⁹

Debit Card Transactions

The Electronic Fund Transfer Act (EFTA)³⁰ was established with a primary objective of individual consumer's rights regarding the electronic fund and remittance transfer systems.³¹ The EFTA provides that an amount of any interchange transaction fee that an issuer³² may receive or charge with respect to an electronic debit transaction must be "reasonable and proportional to the cost incurred by the issuer" with respect to the transaction.³³ The EFTA provides for certain exemptions from these provisions, such as exemptions for small issuers, including issuers³⁴ that have less than \$10 billion in assets,³⁵ and exemptions for government-administered payment programs and reloadable prepaid cards.³⁶

The Board of Governors of the Federal Reserve System (Board) may regulate any interchange transaction fee that an issuer may receive or charge with respect to an electronic debit transaction.³⁷ The Board must consider the following factors when issuing standards and prescribing regulations:

• The nature, type, and occurrence of fraud in electronic debit transactions;

²⁷ See 15 U.S.C. s. 1693o-2.(c)(8).

²⁸ See Visa, The Visa System: Rates, Fees and Rules, available at: <u>Visa USA Interchange Reimbursement Fees</u> (last visited Mar. 10, 2023); MasterCard, MasterCard Interchange Rates and Fees, available at: <u>U.S. Region Interchange</u>, 22 April 2022 (mastercard.us) (last visited Mar. 10, 2023); O'Keefe, C., Discover Interchange Rates (2023), Merchant Cost Consulting, Jan. 8, 2023, available at: <u>Discover Interchange Rates (2023)</u> | Merchant Cost Consulting (last visited Mar. 10, 2023); Rej, M., Amex Interchange Rates and Processing Fees, Merchant Cost Consulting, Sept. 16, 2022, available at: <u>Amex Interchange Rates and Processing Fees</u> (2023) | Merchant Cost Consulting (last visited Mar. 10, 2023).

²⁹ Forbes Article.

³⁰ 15 U.S.C. s. 1693 et. seq.

³¹ 15 U.S.C. s. 1693(b); 12 C.F.R. s. 205.1(b).

³² 15 U.S.C. s. 1693*o*-2.(c)(9) defines "issuer" as any person who issues a debit card, or credit card, or the agent of such person with respect to such card.

³³ 15 U.S.C. s. 1693*o*-2.(a)(2); 12 C.F.R. s. 235.3(a).

³⁴ 15 U.S.C. s. 1693*o*-2.(a)(6)(B) limits the definition of "issuer," for purposes of this provision, to the person holding the asset account that is debited through an electronic debit transaction.

³⁵ 15 U.S.C. s. 1693*o*-2.(a)(6)(A).

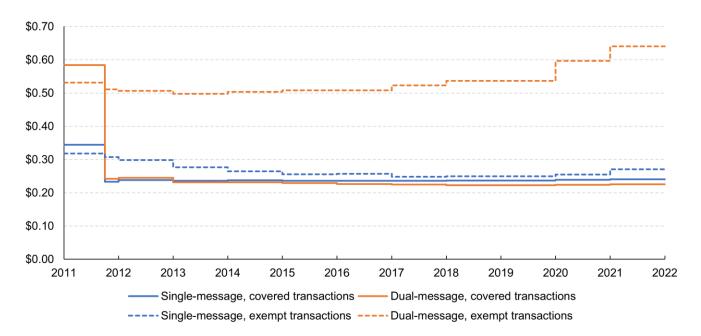
³⁶ 12 C.F.R. s. 1693*o*-2.(a)(7) (providing that exemptions relating to certain transactions when debit and general-use prepaid card are used by a person pursuant to a Federal, State, or local government-administered payment program).

³⁷ 15 U.S.C. s. 1693*o*-2.(a)(1).

• The extent to which the occurrence of fraud depends on whether authorization in an electronic debit transaction is based on signature, PIN, or other means;

- The available and economical means by which fraud on electronic debit transactions may be reduced;
- The fraud prevention and data security costs expended by each party involved in electronic debit transactions (including consumers, persons who accept debit cards as a form of payment, financial institutions, retailers and payment card networks);
- The costs of fraudulent transactions absorbed by each party involved in such transactions (including consumers, persons who accept debit cards as a form of payment, financial institutions, retailers and payment card networks);
- The extent to which interchange transaction fees have in the past reduced or increased incentives for parties involved in electronic debit transactions to reduce fraud on such transactions; and
- Such other factors as the Board considers appropriate. 38

The Board issued regulations which limit the amount of interchange transaction fee that an issuer may receive or charge for any electronic debit transaction to no more than \$0.21 plus 0.05 percent multiplied by the value of the transaction,³⁹ plus a \$0.01 fraud prevention adjustment.⁴⁰ The Federal Reserve has published data on the average debit card interchange fee from 2011 to 2022, which is summarized in the table below.⁴¹



³⁸ 15 U.S.C. s. 1693*o*-2.(a)(5)(B)(ii).

³⁹ 12 C.F.R. s. 235.3(b).

⁴⁰ 12 C.F.R. s. 235.4(a).

⁴¹ The Board, Regulation II (Debit Card Interchange Fees and Routing): Average Debit Card Interchange Fee by Payment Card Network, available at: Federal Reserve Board - Regulation II - Average Debit Card Interchange Fee by Payment Card Network (last visited Mar. 10, 2023).

The Board reports that Visa, MasterCard, and Discover (exempt and covered transactions)⁴² have an average debit card interchange fee per transaction of \$0.36, \$0.46, and \$0.44, respectively, with an interchange fee as a percentage of the average debit card transaction value of 0.76%, 0.94%, and 1.35%, respectively.⁴³

The EFTA does not annul, alter, or affect the laws of any State⁴⁴ relating to, amongst other things, electronic funds transfers⁴⁵ except to the extent that the laws are inconsistent with the provisions under the EFTA, and then only to the extent of the inconsistency.⁴⁶ The Bureau of Consumer Financial Protection may exempt from the provisions of the EFTA any class of electronic fund transfers in State law if the Bureau determines that such law is "substantially similar" to the EFTA and that there is adequate provision of enforcement.⁴⁷ No state laws regulating the amount of interchange fees that may be charged to the merchant for electronic debit transactions have been identified.

⁴² *Id.* (noting that covered transaction are transactions processed by issuers that are subject to the interchange fee standard that do not qualify for an exemption).

⁴³ *Id.* (providing a table of detailed

⁴⁴ 15 U.S.C. s. 1693a.(11) defines "State" as any State, territory, or possession of the United States, the District of Columbia, the Commonwealth of Puerto Rico, or any political subdivision of any of the foregoing.

⁴⁵ 15 U.S.C. s. 1693a.(7) defines "electronic fund transfer" as any transfer of funds, other than a transaction originated by check, draft, or similar paper instrument, which is initiated through an electronic terminal, telephonic instrument, or computer or magnetic tape so as to order, instruct, or authorize a financial institution to debit or credit an account. Such term includes, but is not limited to, point-of-sale transfers, automated teller machine transactions, direct deposits or withdrawals of funds, and transfers initiated by telephone. Such term does not include (A) any check guarantee or authorization service which does not directly result in a debit or credit to a consumer's account; (B) any transfer of funds, other than those processed by automated clearinghouse, made by a financial institution on behalf of a consumer by means of a service that transfers funds held at either Federal Reserve banks or other depository institutions and which is not designed primarily to transfer funds on behalf of a consumer; (C) any transaction the primary purpose of which is the purchase or sale of securities or commodities through a broker-dealer registered with or regulated by the Securities and Exchange Commission; (D) any automatic transfer from a savings account to a demand deposit account pursuant to an agreement between a consumer and a financial institution for the purpose of covering an overdraft or maintaining an agreed upon minimum balance in the consumer's demand deposit account; or (E) any transfer of funds which is initiated by a telephone conversation between a consumer and an officer or employee of a financial institution which is not pursuant to a prearranged plan and under which periodic or recurring transfers are not contemplated; as determined under regulation of the Bureau. 15 U.S.C. s. 1693a.(9) defines "financial institution" as a State or National bank, a State or Federal savings and loan association, a mutual savings bank, a State or Federal credit union, or any other person who, directly or indirectly, holds an account belonging to a consumer.

⁴⁶ 15 U.S.C. s. 1693q; 12 C.F.R. s. 205.12(b)(1).

⁴⁷ 15 U.S.C. s. 1693r; 12 C.F.R. s. 205.12(c)(1).

Florida Taxes

Sales and Use Tax

Florida levies a 6 percent sales and use tax on the sale⁴⁸ or rental of most tangible personal property,⁴⁹ admissions,⁵⁰ transient rentals,⁵¹ and a limited number of services. Chapter 212, F.S., contains provisions authorizing the levy and collection of Florida's sales and use tax, as well as the exemptions and credits applicable to certain items or uses under specified circumstances. Sales tax is added to the price of the taxable good or service and collected from the purchaser

⁴⁸ Section 212.02(15), F.S., defines "sale" as (a) any transfer of title or possession, or both, exchange

⁴⁹ Section 212.05(1)(a)1.a., F.S. Section 212.02(19), F.S., defines "tangible personal property" as personal property which may be seen, weighed, measured, or touched or is in any manner perceptible to the senses, including electric power or energy, boats, motor vehicles and mobile homes as defined in s. 320.01(1) and (2), aircraft as defined in s. 330.27, and all other types of vehicles.

⁵⁰ Section 212.04(1)(b), F.S. Section 212.02(1), F.S., defines "admissions" as the net sum of money after deduction of any federal taxes for admitting a person or vehicle or persons to any place of amusement, sport, or recreation or for the privilege of entering or staying in any place of amusement, sport, or recreation, including, but not limited to, theaters, outdoor theaters, shows, exhibits, games, races, or any place where charge is made by way of sale or tickets, gate charges, seat charges, box charges, season pass charges, cover charges, greens fees, participation fees, entrance fees or other fees or receipts of anything of value measured on an admission or entrance or length of stay or seat box accommodations in any place where there is any exhibition, amusement, sport, or recreation, and all dues and fees paid to private clubs and membership clubs providing recreational or physical fitness facilities, including, but not limited to, golf, tennis, swimming, yachting, boating athletic, exercise, and fitness facilities, except physical fitness facilities owned or operated by any hospital licensed under ch. 395, F.S.

⁵¹ Section 212.03(1)(a), F.S.

and paid to the dealer⁵² at the time of sale.⁵³ The tax amount must be separately stated on any charge ticket, sales slip, invoice, or other tangible evidence of sale.⁵⁴

Counties are authorized to impose local discretionary sales surtaxes in addition to the state sales tax.⁵⁵ A surtax applies to "all transactions occurring in the county which transactions are subject to the state tax imposed on sales, use, services, rentals, admissions, and other transactions by [ch. 212, F.S.], and communications services as defined in ch. 202."⁵⁶ The discretionary sales surtax is based on the tax rate imposed by the county where the taxable goods or services are sold or delivered. Discretionary sales surtax rates currently levied vary by county in a range of 0.5 to 1.5 percent.⁵⁷

Generally, tangible personal property that is sold in an isolated or occasional sale is exempt from the state sales tax.⁵⁸ A seller makes an isolated or occasional sale if the sale or series of sales

⁵² Section 212.06(2), F.S., defines "dealer" to mean (a) every person who manufactures or produces tangible personal property for sale at retail; for use, consumption, or distribution; or for storage to be used or consumed in the state, (b) every person who imports, or causes to be imported, tangible personal property from any state or foreign country for sale at retail; for use, consumption, or distribution; or for storage to be used or consumed in this state, (c) every person who sells at retail or who offers for sale at retail, or who has in his or her possession for sale at retail; or for use, consumption, or distribution; or for storage to be used or consumed in this state, tangible personal property defined herein, including a retailer who transacts a substantial number of remote sales or a marketplace provider that has a physical presence in this state or that makes or facilitates through its marketplace a substantial number of remote sales, (d) any person who has sold at retail; or used, or consumed, or distributed; or stored for use or consumption in this state, tangible personal property and who cannot prove that the tax levied by ch. 212, F.S., has been paid on the sale at retail, the use, the consumption, the distribution, or the storage of such tangible personal property, (e) any person who leases or rents tangible personal property for a consideration permitting the use or possession of such property without transferring title thereto, except as expressly provided for to the contrary, (f) any person who maintains or has within this state, directly or by a subsidiary, an office, distributing house, salesroom, or house, warehouse, or other place of business, (g) every person who solicits business either by direct representatives, indirect representatives, or manufacturer's agents; by distribution of catalogs or other advertising matter; or by any other means whatsoever, and by reason thereof receives orders for tangible personal property from consumers for use, consumption, distribution, and storage for use or consumption in the state, (h) every person who, as a representative, agent, or solicitor of an out-of-state principal or principals, solicits, receives, and accepts orders from consumers in the state for future delivery and whose principal refuses to register as a dealer, (i) the state, county, municipality, and political subdivision, agency, bureau or department, or other state or local government instrumentality, (j) any person who leases, or grants a license to use, occupy, or enter upon, living quarters, sleeping or housekeeping accommodations in hotels, apartment houses, roominghouses, tourist or trailer camps, real property, space or spaces in parking lots or garages for motor vehicles, docking or storage space or spaces for boats in boat docks or marinas, or tie-down or storage space or spaces for aircraft at airports, (k) any person who sells, provides, or performs a service taxable under ch. 212, F.S., (l) any person who solicits, offers, provides, enters into, issues, or delivers any service warranty taxable under ch. 212, F.S., or who received, on behalf of such person, any consideration from a service warranty holder, and (m) a forwarding agent as defined in s. 212.(5)(b)1., F.S. who has applied for and received a Florida Certificate of Forwarding Agent Address. Section 212.02(19), F.S., defines "tangible personal property" as personal property which may be seen, weighed, measured, or touched or is in any manner perceptible to the senses, including electric power or energy, boats, motor vehicles and mobile homes as defined in s. 320.01(1) and (2), aircraft as defined in s. 330.27, F.S., and all other types of vehicles. Section 212.06(5)(b)1., F.S., defines "forwarding agent" as a person or business whose principal business activity is facilitating for compensation the export of property owned by other persons.

⁵³ Section 212.07(2) and (3), F.S.

⁵⁴ *Id*.

⁵⁵ Section 212.055, F.S.

⁵⁶ Section 212.054(2)(a), F.S.

⁵⁷ Office of Economic and Demographic Research, *Florida Tax Handbook*, 227-228 (2021), *available at* http://edr.state.fl.us/Content/revenues/reports/tax-handbook/taxhandbook2021.pdf (last visited Mar. 10, 2023).

⁵⁸ Fla. Admin. Code R. 12A01.037(1). See also, s. 212.02(2), defining "business" as activity engaged in by a person with the object of private or public gain, benefit, or advantage.

occurs no more than twice during any 12-month period.⁵⁹ A seller is required to register as a dealer if he or she completes more than three sales of the same type of item during a 12-month period. The sale of mobile homes, aircrafts, boats, and motor vehicles are expressly excluded from the isolated or occasional state sales and use tax exemption if certain circumstances are met.⁶⁰

According to estimates prepared by CMPSI, Revenue Estimating Conference reports suggest that Florida sales tax revenue for FY 2020-2021 and FY 2021-2022 were \$30.4 billion and \$38.6 billion, respectively. 61 CMSPI estimated the interchange fees on these taxes during the same period to be \$208.5 million and \$288.2 million, respectively. 62

Tourist Development Tax⁶³

A tourist development tax is a county tax on consideration paid on residential rentals of six months or less.⁶⁴ The tax funds tourism-related uses specified in the authorizing statute. The Local Option Tourist Development Act⁶⁵ authorizes counties to levy five separate taxes on transient rental transactions. Depending on a county's eligibility to levy such taxes, the maximum tax rate varies from a minimum of 3 percent to a maximum of 6 percent:

- The original tourist development taxes may be levied at the rate of 1 or 2 percent. 66,67
- An additional 1 percent tax may be levied by counties that have previously levied a tourist development tax at the 1 or 2 percent rate for at least three years.⁶⁸
- A high tourism impact tax may be levied at an additional 1 percent.⁶⁹
- A professional sports franchise facility tax may be levied up to an additional 1 percent.⁷⁰
- An additional professional sports franchise facility tax no greater than 1 percent may be imposed by a county that has already levied the professional sports franchise facility tax.⁷¹

⁵⁹ Fla. Admin. Code R. 12A-1.037(3)(b).

⁶⁰ See, s. 212.05(1)(a)1.b., and Fla. Admin. Code R. 12A-1.037(2)(a)1.

⁶¹ Email from French Brown, Attorney at Dean Mead, to Jacqueline Moody, Florida Senate Committee on Banking and Insurance Senior Attorney, *HB* 677/SB 564, (Feb. 24, 2023) (on file with the Senate Committee on Banking and Insurance). ⁶² *Id*

⁶³ Section 125.0104, F.S.

⁶⁴ Section 125.0104(3)(a)1., F.S.

⁶⁵ Section 125.0104, F.S.

⁶⁶ Section 125.0104(3)(c), F.S.

⁶⁷ During Fiscal Year 2021-22, the 62 counties currently levying this tax will realize an estimated \$445 million in revenue. Office of Economic & Demographic Research (EDR), 2021 Local Financial Information Handbook at 255, *available at* http://edr.state.fl.us/Content/local-government/reports/lgfih21.pdf (hereinafter cited as "2021 Local Financial Information Handbook") (last visited Mar. 10, 2023).

⁶⁸ Section 125.0104(3)(d), F.S. Fifty-six of the eligible 59 counties levy this tax, with an estimated 2021-22 state fiscal year collection of \$185 million. 2021 Local Financial Information Handbook at 259.

⁶⁹ Section 125.0104(3)(m), F.S. Eight of the nine eligible counties levy this tax, with an estimated 2021-22 state fiscal year collection of \$102 million. 2021 Local Financial Information Handbook at 265.

⁷⁰ Section 125.0104(3)(1), F.S. Revenue can be used to pay debt service on bonds for the construction or renovation of professional sports franchise facilities, spring training facilities or professional sports franchises, and convention centers and to promote and advertise tourism. Forty-five of the 67 eligible counties levy this additional tax, with an estimated 2021-22 state fiscal year collection of \$205 million. 2021 Local Financial Information Handbook at 263.

⁷¹ Section 125.0104(3)(n) F.S. Thirty-one of the eligible 65 counties levy the additional professional sports franchise facility tax, with an estimated 2021-22 state fiscal year collection of \$150 million. 2021 Local Financial Information Handbook at 269.

Prior to the authorization of the original 1 or 2 percent tourist development tax, the levy must be approved by a countywide referendum, 72 and additional tourist development tax levies must be authorized by a vote of the county's governing authority or by voter approval of a countywide referendum. 73 The original tax may be repealed by a referendum initiated by a petition signed by 15 percent of voters 74 subject to the interest of the holders of any revenue bonds repayment of which is secured by the tax. Once the tax is in place, additional taxes may be levied by a vote of the county commissioners. 75

III. Effect of Proposed Changes:

Section 1 of the bill creates s. 501.0119, F.S., which prohibits an issuer, a payment card network, an acquirer bank, or a processor from charging interchange fees on the tax amount of an electronic payment transaction if the merchant informs the acquirer bank, its designee, or any other entity as provided in the payment card network's terms and conditions of service, of such tax amount as part of the clearance process for the transaction. Section 501.0119, F.S., does not apply to an electronic payment transaction in which the tax amount is not separately stated on the consumer's payment invoice, sales slip, or other evidence of sale as required under s. 212.07(2).

A merchant must transmit the tax amount data as part of the clearance process to avoid being charged interchange fees on the tax amount of an electronic payment transaction. A merchant that does not transmit tax amount data on an eligible transaction as part of the clearance process may transmit tax documentation for the transactions no later than 180 days after the date of the electronic payment transaction, and within 30 days, the issuer must credit to the merchant the amount of interchange fees charged on the tax amount of the electronic payment transaction. This provision may be relied upon by smaller businesses that may not have the technology to transmit the tax amount data electronically at the time of the clearance process.

An issuer, a payment card network, an acquirer bank, a processor, or other designated entity that has received the tax amount data and violates s. 501.0119, F.S., is subject to a civil penalty of \$1,000 per electronic payment transaction and the issuer must refund to the merchant the amount of interchange fees charged on the tax of an electronic payment transaction.

The following terms are defined for purposes of the section created under the bill:

- "Acquirer bank" means a member of a payment card network which contracts with a
 merchant for the settlement of electronic payment transactions. An acquirer bank may
 contract directly with merchants or indirectly through a processor to process electronic
 payment transactions.
- "Clearance" means the process of transmitting final transaction data from a merchant to an issuer for posting to the cardholder's account and the calculation of fees and charges, including interchange fees, which apply to the issuer and merchant.
- "Credit card" means a card, plate, coupon book, or other credit device existing for the purpose of obtaining money, property, labor, or services on credit.
- "Debit card" means:

⁷² Section 125.0104(6), F.S.

⁷³ Section 125.0104(3)(d), F.S.

⁷⁴ Section 125.0104(6)(d), F.S.

⁷⁵ Section 125.0104(3)(l), (m), and (n), F.S.

 A card, or other payment code or device, issued or approved for use through a payment card network to debit an asset account, regardless of the purpose for which the account is established, whether authorization is based on signature, personal identification number, or other means;

- Includes a general-use prepaid card⁷⁶; and
- Excludes paper checks.
- "Electronic payment transaction" means a transaction in which a person uses a debit card, credit card, or other payment code or device, issued or approved through a payment card network, to debit a deposit account or use a line of credit, whether authorization is based on a signature, personal identification number, or other means.
- "Interchange fee" means a fee established, charged, or received by a payment card network
 for the purpose of compensating the issuer for its involvement in an electronic payment
 transaction.
- "Issuer" means a person, or the person's agent, issuing a debit card or credit card.
- "Merchant" has the same meaning as the term "dealer" in s. 212.06(2).
- "Payment card network" means an entity that:
- Directly or through licensed members, processors, or agents, provides the proprietary services, infrastructure, and software that routes information and data to conduct debit card or credit card transaction authorization, clearance, and settlement; and
- A merchant or seller uses to accept as a form of payment a brand of debit card, credit card, or other device that may be used to carry out debit or credit transactions.
- "Processor" means an entity that facilitates, services, processes, or manages the debit or credit authorization, billing, transfer, payment procedures, or settlement with respect to any electronic payment transaction.
- "Settlement" means the process of transmitting sales information to the issuing bank for collection and reimbursement of funds to the merchant and calculating and reporting the net transaction amount to the issuer and merchant for an electronic payment transaction that is cleared
- "Tax" means all taxes and fees levied under ch. 212, F.S., and s. 125.0104, F.S.
- "Tax documentation" means documentation sufficient for the payment card network to determine the total amount of the electronic payment transaction and the tax amount of such transaction. Tax documentation may be related to a single electronic payment transaction or multiple electronic payment transactions aggregated over a period of time. Examples of tax documentation include, but are not limited to, invoices, receipts, journals, ledgers, and tax returns filed with the Department of Revenue or local taxing authorities.

Section 2 of the bill provides for an effective date of October 1, 2023

⁷⁶ 15 U.S.C. s. 16931-1 defines "general-use prepaid card" to mean a card or other payment code or device issued by any person that is (i) redeemable at multiple, unaffiliated merchants or service providers, or automated teller machines; (ii) issued in a requested amount, whether or not that amount may, at the option of the issuer, be increased in value or reloaded if requested by the holder; (iii) purchased or loaded on a prepaid basis; and (iv) honored, upon presentation, by merchants for goods or services, or at automated teller machines.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

To the extent that the key players in processing credit card and debit card transactions may be required to upgrade technology and security measures to be able to transmit tax amount data, there is an indeterminate negative fiscal impact on them. To the extent that merchants submit tax amount data to payment card networks, there is an indeterminate positive fiscal impact on merchants and an indeterminate negative fiscal impact on issuing banks because of the reduced interchange fees on tax amounts for credit card and debit card transactions.

C. Government Sector Impact:

None.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill creates section 655.969 of the Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Banking and Insurance Committee on March 15, 2023:

The committee substitute makes the following changes:

- Moves the new section prohibiting the charge of interchange fees on taxes from s. 655.969, F.S., to s. 501.0119, F.S.;
- Provides that the section does not apply to electronic payment transactions in which the tax amount is not separately stated on the consumer's evidence of sale;
- Specifies that, in addition to a payment card network, an issuer, an acquirer bank, or a processor may not receive or charge the merchant any interchange fees on the tax amount of an electronic payment transaction if certain circumstances are met;
- Requires the merchant to transmit the tax amount data as part of the clearance process to avoid being charged interchange fees on the tax amount of an electronic payment transaction:
- Authorizes a merchant that does not, rather than cannot, transmit the tax amount data as part of the clearance process to submit tax documentation for the electronic payment transaction to the acquirer bank, its designee, or any other entity as provided in the payment card network's terms and conditions of service, no later than 180 days after the date of the electronic payment transaction;
- Requires the issuer, within 30 days, to credit to the merchant the amount of interchange fees charged on the tax amount of the electronic payment transaction if the merchant provides the tax documentation as provided under the bill;
- Specifies that, in addition to a payment card network, an issuer, an acquirer bank, a processor, or other designated entity that has received the tax amount data and violates the section is subject to a civil penalty of \$1,000 per electronic payment transaction;
- Specifies that when a violation occurs the issuer is the entity which must refund to the
 merchant the interchange fee calculated on the tax amount relative to the electronic
 payment transaction;
- Amends the definition of "settlement;"
- Defines the terms "acquirer bank," "clearance," "merchant," "processor," and "tax document:" and
- Amends the effective date from July 1, 2023 to October 1, 2023.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.



LEGISLATIVE ACTION											
Senate	-	House									
Comm: RCS	•										
03/17/2023	•										
	•										
	•										
	•										

The Committee on Banking and Insurance (Hutson) recommended the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Section 501.0119, Florida Statutes, is created to read:

- 501.0119 Interchange fees on taxes prohibited.-
- (1) As used in this section, the term:
- (a) "Acquirer bank" means a member of a payment card

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network which contracts with a merchant for the settlement of electronic payment transactions. An acquirer bank may contract 11 12 directly with merchants or indirectly through a processor to 13 process electronic payment transactions.

- (b) "Clearance" means the process of transmitting final transaction data from a merchant to an issuer for posting to the cardholder's account and the calculation of fees and charges, including interchange fees, which apply to the issuer and merchant.
- (c) "Credit card" means a card, plate, coupon book, or other credit device existing for the purpose of obtaining money, property, labor, or services on credit.
 - (d) "Debit card":
- 1. Means a card, or other payment code or device, issued or approved for use through a payment card network to debit an asset account, regardless of the purpose for which the account is established, whether authorization is based on a signature, a personal identification number, or other means;
- 2. Includes a general-use prepaid card, as defined in 15 U.S.C. s. 16931-1; and
 - 3. Excludes paper checks.
- (e) "Electronic payment transaction" means a transaction in which a person uses a debit card, credit card, or other payment code or device issued or approved through a payment card network to debit a deposit account or use a line of credit, whether authorization is based on a signature, a personal identification number, or other means.
- (f) "Interchange fee" means a fee established, charged, or received by a payment card network for the purpose of

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39 compensating the issuer for its involvement in an electronic 40 payment transaction.

- (g) "Issuer" means a person issuing a debit card or credit card or the issuer's agent.
- (h) "Merchant" has the same meaning as the term "dealer" in s. 212.06(2).
 - (i) "Payment card network" means an entity:
- 1. That directly or through licensed members, processors, or agents provides the proprietary services, infrastructure, and software that routes information and data to conduct electronic payment transaction authorization, clearance, and settlement; and
- 2. That a merchant uses to accept as a form of payment a brand of debit card, credit card, or other device that may be used to carry out electronic payment transactions.
- (j) "Processor" means an entity that facilitates, services, processes, or manages the debit or credit authorization, billing, transfer, payment procedures, or settlement with respect to any electronic payment transaction.
- (k) "Settlement" means the process of transmitting sales information to the issuing bank for collection and reimbursement of funds to the merchant and calculating and reporting the net transaction amount to the issuer and merchant for an electronic payment transaction that is cleared.
- (1) "Tax" means all taxes and fees levied under chapter 212 and s. 125.0104.
- (m) "Tax documentation" means documentation sufficient for the payment card network to determine the total amount of the electronic payment transaction and the tax amount of such

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transaction. Tax documentation may be related to a single electronic payment transaction or multiple electronic payment transactions aggregated over a period of time. Examples of tax documentation include, but are not limited to, invoices, receipts, journals, ledgers, and tax returns filed with the Department of Revenue or local taxing authorities.

- (2) This section does not apply to an electronic payment transaction in which the tax amount is not separately stated on the consumer's payment invoice, sales slip, or other evidence of sale as required under s. 212.07(2).
- (3) Except as provided in subsection (2), an issuer, a payment card network, an acquirer bank, or a processor may not receive or charge the merchant any interchange fees on the tax amount of an electronic payment transaction if the merchant informs the acquirer bank, its designee, or any other entity as provided in the payment card network's terms and conditions of service of such tax amount as part of the clearance process for the electronic payment transaction. A merchant must transmit the tax amount data as part of the clearance process to avoid being charged interchange fees on the tax amount of an electronic payment transaction.
- (4) A merchant that does not transmit the tax amount data in accordance with subsection (3) may submit tax documentation for the electronic payment transaction to the acquirer bank, its designee, or any other entity as provided in the payment card network's terms and conditions of service no later than 180 days after the date of the electronic payment transaction, and within 30 days, the issuer must credit to the merchant the amount of interchange fees charged on the tax amount of the electronic



payment transaction.

(5) An issuer, a payment card network, an acquirer bank, a processor, or other designated entity that has received the tax amount data and violates this section is subject to a civil penalty of \$1,000 per electronic payment transaction, and the issuer must refund the merchant the interchange fee calculated on the tax amount relative to the electronic payment transaction.

Section 2. This act shall take effect October 1, 2023.

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======== T I T L E A M E N D M E N T ========== And the title is amended as follows:

Delete everything before the enacting clause and insert:

A bill to be entitled

An act relating to interchange fees on taxes; creating s. 501.0119, F.S.; defining terms; providing applicability; prohibiting issuers, payment card networks, acquirer banks, and processors from receiving or charging merchants interchange fees on the tax amount of electronic payment transactions if the merchant provides certain information in a specified manner; requiring an issuer to credit a merchant the amount of interchange fees on taxes within a certain timeframe if the merchant meets certain conditions; providing a civil penalty; providing an effective date.

Florida Senate - 2023 SB 564

By Senator Hutson

7-01566-23 2023564

A bill to be entitled

An act relating to interchange fees on taxes; creating s. 655.969, F.S.; defining terms; requiring that certain taxes listed on evidences of sales must be excluded from the amount on which an interchange fee is charged for that electronic payment transaction; specifying requirements for payment card networks in deducting taxes or rebating amounts; specifying requirements for payment card networks if a merchant or seller is unable to capture and transmit tax amounts relevant to the sale at the time of sale; providing a penalty; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 655.969, Florida Statutes, is created to read:

655.969 Interchange fees on taxes prohibited.-

- (1) As used in this section, the term:
- (a) "Credit card" means a card, plate, coupon book, or other credit device existing for the purpose of obtaining money, property, labor, or services on credit.
 - (b) "Debit card":
- 1. Means a card, or other payment code or device, issued or approved for use through a payment card network to debit an asset account, regardless of the purpose for which the account is established, whether authorization is based on signature, personal identification number, or other means;
 - 2. Includes a general-use prepaid card as defined in 15

Page 1 of 3

 ${\bf CODING:}$ Words ${\bf stricken}$ are deletions; words ${\bf \underline{underlined}}$ are additions.

Florida Senate - 2023 SB 564

2022564

7_01566_22

	7-01300-23
30	U.S.C. s. 16931-1; and
31	3. Excludes paper checks.
32	(c) "Electronic payment transaction" means a transaction in
33	which a person uses a debit card, credit card, or other payment
34	code or device, issued or approved through a payment card
35	network, to debit a deposit account or use a line of credit,
36	whether authorization is based on a signature, personal
37	identification number, or other means.
38	(d) "Interchange fee" means a fee established, charged, or
39	received by a payment card network for the purpose of
40	compensating the issuer for its involvement in an electronic
41	payment transaction.
42	(e) "Issuer" means a person, or the person's agent, issuing
43	a debit card or credit card.
44	(f) "Payment card network" means an entity that:
45	1. Directly or through licensed members, processors, or
46	agents, provides the proprietary services, infrastructure, and
47	software that routes information and data to conduct debit card
48	or credit card transaction authorization, clearance, and
49	settlement; and
50	2. A merchant or seller uses to accept as a form of payment
51	a brand of debit card, credit card, or other device that may be
52	used to carry out debit or credit transactions.
53	(g) "Settlement" means the transfer of funds from a
54	customer's account to a seller or merchant upon electronic
55	submission of finalized sales transactions to the payment card
56	<pre>network.</pre>
57	(h) "Tax" means all taxes and fees levied under chapters
58	125 and 212.

Page 2 of 3

CODING: Words stricken are deletions; words underlined are additions.

SB 564

(2) The amount of tax listed separately on the payment invoice, sales slip, or other evidence of sale must be excluded from the amount on which an interchange fee is charged for that electronic payment transaction.

(3) A payment card network shall either:

Florida Senate - 2023

7-01566-23

- $\underline{\mbox{(b) Rebate an amount of interchange fees proportionate to}} \\$ the amount attributable to the tax.
- (4) The deduction or rebate must occur at the time of settlement when the merchant or seller is able to capture and transmit tax amounts relevant to the sale at the time of sale as part of the transaction finalization.
- (5) If a merchant or seller is unable to capture and transmit tax amounts relevant to the sale at the time of sale, the payment card network must accept proof of tax amounts collected on sales subject to an interchange fee upon the submission of sales data by the merchant or seller, and promptly credit the merchant or seller's settlement account.
- (6) A payment card network that violates this section is subject to a civil penalty of up to \$1,000 per violation and shall refund the surcharge to each merchant or seller.

Section 2. This act shall take effect July 1, 2023.

Page 3 of 3

CODING: Words stricken are deletions; words underlined are additions.

315-24 APPEARANCE RECORD	5B 564
Meeting Date Deliver both copies of this form to Senate professional staff conducting the meeting	Bill Number or Topic
Name John Rothell Phone 850	Amendment Barcode (if applicable) $1-322-1635$
Address 3692 Coolidge Ct. Email John	. rothell@ Iscu, coop
Tallahassee FL 32311 City State Zip	
Speaking: For Against Information OR Waive Speaking:	In Support Against
PLEASE CHECK ONE OF THE FOLLOWING:	
I am appearing without compensation or sponsorship. I am a registered lobbyist, representing: FL Credit Union Association	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

APPEARANCE RECORD

Deliver both conies of this form to

Bill Number or Topic

Senate professional staff conducting	
Name Jong than Wyright	Amendment Barcode (if applicable) Phone 984-343-9382
Address 3692 (oolidge ct Street FL 32311 City State Zip	Email Jongthan Wrightermy leverage
Speaking: For Against Information OR	Waive Speaking:
I am appearing without compensation or sponsorship. PLEASE CHECK ONE OF THE I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

3/15/23 APPEARANCE	RECORD
Meeting Date Deliver both copies of th	
Banking + Insurace Senate professional staff conduc	cting the meeting
Čommittee	Amendment Barcode (if applicable)
Name Anthony DiMarco	Phone 850- 509-802(
Address 1001 Phonusville Rd Ste 201	Email <u>Jadimavos</u> @ Floridabanteus
Tallahassee FL 3230/ City State Zip	
Speaking: For Against Information OR	Waive Speaking:
PLEASE CHECK ONE OF TH	HE FOLLOWING:
I am appearing without compensation or sponsorship. I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

The Florida Senate APPEARANCE RECORD Bill Number or Topic Meeting Date Deliver both copies of this form to Senate professional staff conducting the meeting Amendment Barcode (if applicable) BRACE Phone Email Waive Speaking: Information Against

FLa. Retail Federation (travel, meals, sponsored by:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

PLEASE CHECK ONE OF THE FOLLOWING:

I am a registered lobbyist, representing:

This form is part of the public record for this meeting.

I am appearing without

compensation or sponsorship.

3/15	APPEARANCE RECORD	564
Bankins & Insurance	Deliver both copies of this form to Senate professional staff conducting the meeting	Bill Number or Topic
Committee		Amendment Barcode (if applicable)
Name <u>Med Bouman</u>	Phone	50-524-6609
Address Po Box 13543	Email _ned	@fpma.org
Tallahassee F2 City State	32317 E Zip	
Speaking: For Against	Information OR Waive Speaking:	In Support Against
	PLEASE CHECK ONE OF THE FOLLOWING:	
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance
Florid	a Petroleum Marketers and	(travel, meals, lodging, etc.), sponsored by:
Conven	ence Store 195506.	

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

The Florida Senate APPEARANCE RECORD Bill Number or Topic Deliver both copies of this form to Senate professional staff conducting the meeting Amendment Barcode (if applicable) Phone **Address** OR Waive Speaking: Information Speaking: Against PLEASE CHECK ONE OF THE FOLLOWING:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

I am a registered lobbyist,

representing:

This form is part of the public record for this meeting.

I am appearing without

compensation or sponsorship.

S-001 (08/10/2021)

I am not a lobbyist, but received

(travel, meals, lodging, etc.),

sponsored by:

something of value for my appearance

3115 Meeting Date	APPEARANCE RECORD	Bill Number or Topic
Bankins and Insurance	Deliver both copies of this form to Senate professional staff conducting the meeting	
Committee		Amendment Barcode (if applicable)
Name Samantha Padgett	Phone <u>850</u>	-80 724-2250
Address 230 S. Adams St.	Email 5000	lydd @frla.org
Street Vallahassee FL City State	32361 Zip	
Speaking: For Against	Information OR Waive Speaking:	In Support Against
	PLEASE CHECK ONE OF THE FOLLOWING:	
I am appearing without compensation or sponsorship.	Pestaurant & Ladgins Assoc.	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

	The Florida Senate	
3-15-23	APPEARANCE REC	ORD 564
Banking & Insurance	Deliver both copies of this form to Senate professional staff conducting the r	
Committee		Amendment Barcode (if applicable)
Name Hillary Thron	Pr	none (706)618-2632
Address 2455 Paces Fe		mail Hillary_N_Throweve
Street Atlanta GA	30339	homedepot com
City State	Zip	
Speaking: For Against	☐ Information OR Waive	Speaking: In Support Against
	PLEASE CHECK ONE OF THE FOL	LOWING:
I am appearing without	I am a registered lobbyist,	I am not a lobbyist, but received

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

Employed by the Home Depot

representing:

This form is part of the public record for this meeting.

compensation or sponsorship.

S-001 (08/10/2021)

something of value for my appearance

(travel, meals, lodging, etc.),

sponsored by:

The Florida Senate
APPEARANCE RECORD 50
Meeting Date Deliver both copies of this form to Bill Number or Topic
Panking & Insurance Senate professional staff conducting the meeting
Name Consmittee Amendment Barcode (if applicable) Phone $\frac{305-477-5800}{1000}$
Name
Address 8150 MW 175+ Email
Street I a Mi City State State State
Speaking: For Against Information OR Waive Speaking: In Support Against
PLEASE CHECK ONE OF THE FOLLOWING:
I am appearing without I am a registered lobbyist, representing: I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

The Florida Senate RANCE RECORD Bill Number or Topic Deliver both copies of this form to Senate professional staff conducting the meeting NSULARGE Amendment Barcode (if applicable) Phone _ Name Information Against Waive Speaking: In Support PLEASE CHECK ONE OF THE FOLLOWING: I am a registered lobbyist, I am not a lobbyist, but received I am appearing without representing: something of value for my appearance compensation or sponsorship.

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (fisenate.gov)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

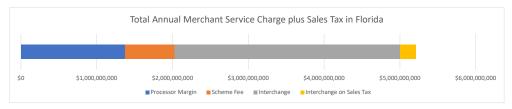
(travel, meals, lodging, etc.),

sponsored by:

Applicable Date Range, Revenues: CY 2020 January 1, 2020 - December 31, 2020 Source: Florida Annual Comprehensive Financial Report (ACFR) for Fiscal Year ended June 30, 2021

Florida Sales Tax Rates:		Sources:
State	6.00%	Florida Department of Revenue
Local		
(Weighted Average according to		
population distribution)	1.01%	The Tax Foundation (national statistics on Sales Tax by state)
Overall FL Sales Tax Rate	7.01%	

Industries	То	tal Revenue	Sha	are of Card	Pro	cessor Margin	Sc	neme Fee	Inte	erchange	MSC		Inte	rchange on Sales Tax
Retail Trade	\$	233,194,503,000	\$	155,988,905,073	\$	934,819,326	\$	439,559,847	\$	2,017,050,261	\$	3,391,429,434	\$	141,395,223
Services	\$	88,780,639,000	\$	59,387,311,841	\$	355,899,715	\$	167,347,015	\$	767,921,236	\$	1,291,167,967	\$	53,831,279
Transportation	\$	9,996,931,000	\$	6,687,165,867	\$	40,075,234	\$	18,843,709	\$	86,469,930	\$	145,388,873	\$	6,061,542
Communications	\$	11,826,504,000	\$	7,911,007,275	\$	47,409,542	\$	22,292,362	\$	102,295,091	\$	171,996,995	\$	7,170,886
State Total	\$	343,798,577,000	\$	229,974,390,057	\$	1,378,203,817	\$	648,042,934	\$	2,973,736,519	\$	4,999,983,269	\$	208,458,930



Revenues recorded in the Florida ACFR from FY2021:

2021 STATE OF FLORIDA ACFR 2021 STATE OF FLORIDA ACFR

SCHEDULE B-1

			Calendar Fear		
Industry	2011	2012	2013	2014	2015
Agriculture	\$ 596,792	\$ 593,296	\$ 502,451	\$ 683,513	\$ 341,849
Mining	298,240	331,665	316,989	424,416	465,381
Construction	2,842,128	3,126,150	2,649,600	3,777,419	3,955,275
Manufacturing	11,266,856	11,662,104	10,836,540	13,703,157	14,726,621
Transportation	8,856,974	8,634,841	7,396,529	9,357,588	9,780,692
Communications (1)	14,763,448	14,512,956	14,133,220	13,664,244	13,356,227
Wholesale	9,229,711	10,112,139	11,115,462	12,987,380	14,212,567
Retail trade	151,111,126	158,134,617	169,417,669	182,082,864	196,600,925
Finance and insurance	38,567,529	39,688,012	41,602,427	45,026,905	48,580,481
Services	73,627,822	77,920,525	80,461,679	89,269,937	96,681,482
Government	345,639	320,316	315,398	344,302	447,860
Other	782,997	3,032,508	1,525,473	3,276,640	1,124,777
Total	\$ 312,289,262	\$ 328,069,129	\$ 340,273,437	\$ 374,598,365	\$ 400,274,137

	2016		2017		2018	2019			2020	
S	368,630	S	369,427	\$	422,984	S	435,817	S	460,372	
	480,200		457,267		502,548		502,629		546,173	
	4,313,115		4,417,777		4,732,668		4,975,150		4,888,668	
	16,166,532		16,900,270		18,534,298		19,592,528		19,312,927	
	9,536,571		10,117,226		10,112,997		10,921,958		9,996,93	
	12,579,292		12,755,358		12,670,839		12,194,459		11,826,504	
	15,659,435		17,031,207		19,354,520		20,993,960		21,693,911	
	204,810,062		211,447,513		221,938,314		228,009,017		233,194,50	
	52,026,830		55,845,421		61,746,877		65,480,181		60,487,159	
	101,451,337		105,536,357		110,943,075		115,993,468		88,780,639	
	434,667		475,304		530,359		564,072		415,38	
_	937,406	_	395,293	_	499,328	_	531,577	_	536,14	
s	418,764,077	S	435,748,420	\$	461,988,807	S	480,194,816	\$	452,139,32	
	6.0%		6.0%		6.0%		6.0%		6.0%	

SCHEDULE B-1

Note: Taxable sales information is available for reporting on a calendar-year basis only.

Source: Florida Department of Revenue

	FY 2019-20	FY 2020-21
GR	\$ 24,591,339,353	\$ 27,158,074,098
Local	\$ 2,908,267,985	\$ 3,178,626,201
State	\$ 21,683,071,368	\$ 23,979,447,897
Estimate	\$ 20,627,914,620	

Share of Card - cash and checks removed

MSC - merchant service charge (aggregate of processor margin, scher Processor Margin - per transaction fee with direct partner (toast, squa Scheme Fee / Network fees - set by Visa / MC / Discover Interchange - set by Visa / MC / Discovery but goes to issuing banks (I

Processors can chage their fee and then bill passthroughs

Reverse competition

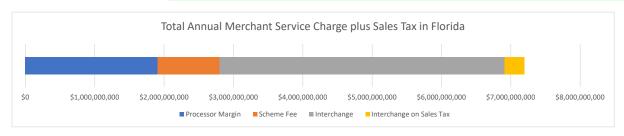
Top banks 30-35% margin on interchange fees

⁽³⁾ The sales tax rate on non-residential electricity was 7.0% for utility service provided prior to July 1, 2014. For utility service on or after July 1, 2014, the state sales tax rate is 4.35%. The sales tax rate on communication services (nonresidential phone and all cabel) was 6.8% from Cooker 1, 2001 util flagsatt 1, 2010 when it was reduced to 6.6% it was further reduced to 4.92% effective July 1, 2015. The sales tax rate on amusement machines is 4.0%. Farm equipment is tax-exempt.

Applicable Date Range, Revenues: FY22 July 1, 2021 - June 30, 2022 Source: Florida Office of Economic & Demographic Research, Taxable Sales by Month

Florida Sales Tax Rates:		Sources:
State	6.00%	Florida Department of Revenue
Local		
(Weighted Average according to		
population distribution)	1.01%	The Tax Foundation (national statistics on Sales Tax by state)
Overall FL Sales Tax Rate	7.01%	

Industries	To	tal Revenue	Sha	re of Card	Pro	cessor Margin	Scl	neme Fee	Inte	erchange	MSC		Inte	erchange on Sales Tax
Transportation (Automobile)	\$	106,024,619,415	\$	70,922,187,618	\$	425,026,585	\$	199,851,047	\$	917,075,589	\$	1,541,953,221	\$	64,286,999
Durable Goods	\$	35,834,758,819	\$	23,970,654,196	\$	143,652,722	\$	67,546,708	\$	309,958,034	\$	521,157,464	\$	21,728,058
Tourism	\$	133,347,045,377	\$	89,198,756,126	\$	534,555,461	\$	251,352,438	\$	1,153,404,944	\$	1,939,312,843	\$	80,853,687
Nondurable Goods	\$	200,048,318,930	\$	133,816,697,350	\$	801,944,438	\$	377,080,966	\$	1,730,347,451	\$	2,909,372,856	\$	121,297,356
State Total	\$	475,254,742,541	\$	317,908,295,290	\$	1,905,179,206	\$	895,831,159	\$	4,110,786,019	\$	6,911,796,384	\$	288,166,100





2023 AGENCY LEGISLATIVE BILL ANALYSIS Florida Office of Financial Regulation

BILL INFORMATION						
BILL NUMBER:	SB 564					
BILL TITLE:	An act related to interchange fees on taxes					
BILL SPONSOR:	Senator Hutson					
EFFECTIVE DATE:	July 1, 2023					

COMMITTEES OF REFERENCE	
1) Banking and Insurance	
2) Commerce and Tourism	
3) Rules	
4)	
5)	

CURRENT COMMITTEE
Banking and Insurance

SIMILAR BILLS					
BILL NUMBER:	HB 677				
SPONSOR:	Representative Caruso				

PREVIOUS LEGISLATION					
BILL NUMBER:					
SPONSOR:					
YEAR:					
LAST ACTION:					

IDENTICAL BILLS							
BILL NUMBER:							
SPONSOR:							

Is this bill part of an agency package?	
No	

BILL ANALYSIS INFORMATION	
DATE OF ANALYSIS:	2/15/2023
LEAD AGENCY ANALYST:	Jeremy W. Smith, Director, Division of Financial Institutions
ADDITIONAL ANALYST(S):	Ann Michelle Palecki, Assistant General Counsel
LEGAL ANALYST:	Anthony Cammarata, General Counsel
FISCAL ANALYST:	

POLICY ANALYSIS

A. EXECUTIVE SUMMARY

SB 564 creates section 655.969, Florida Statutes, to prohibit payment card networks from charging interchange fees based upon the amount of tax charged in an electronic payment transaction. The bill requires that a payment card network must exclude the amount of tax from the amount on which the interchange fee is charged. Definitions are created for the following terms: "credit card", "debit card", "electronic payment transaction", "interchange fee", "issuer", "payment card network", "settlement", and "tax." The bill prescribes a civil penalty for violations of the section.

The bill provides an effective date of July 1, 2023.

B. SUBSTANTIVE BILL ANALYSIS

1. PRESENT SITUATION:

The Florida Office of Financial Regulation (OFR) is responsible for all activities of the Financial Services Commission relating to the regulation of banks, credit unions, other financial institutions, finance companies, and the securities industry. The OFR has three divisions: the Division of Consumer Finance, the Division of Financial Institutions, and the Division of Securities. The OFR also has a Bureau of Financial Investigations, which functions as a criminal justice agency and has a separate budget.

Florida law defines the term "financial institution" as "a state or federal savings or thrift association, bank, savings bank, trust company, international bank agency, international banking corporation, international branch, international representative office, international administrative office, international trust entity, international trust company representative office, qualified limited service affiliate, credit union, or an agreement corporation operating pursuant to s. 25 of the Federal Reserve Act, 12 U.S.C. s. 601 et seq. or Edge Act corporation organized pursuant to s. 25(a) of the Federal Reserve Act, 12 U.S.C. ss. 611 et seq."

Financial institutions may be either state or federally chartered. OFR's Division of Financial Institutions provides general supervision over all state financial institutions, their subsidiaries, and service corporations,⁴ and is charged with the administration of the financial institutions codes, which apply to all state-authorized or state-chartered financial institutions and to the enforcement of all laws relating to state-authorized or state-chartered financial institutions.⁵ The financial institutions codes, which govern state-chartered financial institutions, include chapters 655, 657, 658, 660, 662, 663, 665, and 667, Florida Statutes.⁶

Chapter 655 governs financial institutions generally. Pursuant to section 655.001(1), Florida Statutes, one of the stated purposes of the financial institutions codes is to provide general regulatory powers to be exercised by the Financial Services Commission and the OFR in relation to the regulation of financial institutions. Other purposes include providing for and promoting the safe and sound conduct of the business of state financial institutions, the prudent conservation of their assets, the maintenance of public confidence therein, and the protection of the interests of their depositors and creditors.⁷

Payment Card Networks

Card associations, such as VISA, MasterCard, and Discover do not meet the definition of "financial institution" in section 655.005(1)(i), Fla. Stat, and are not currently regulated by the OFR as such.

¹ Section 20.121(3)(a)2., Florida Statutes.

 $^{^{2}}$ Id.

³ Section 655.005(1)(i), Fla. Stat.

⁴ Section 655.012(1), Fla. Stat.

⁵ Sections 655.001(1) and 655.012(1), Fla. Stat.

⁶ See Section 655.005(1)(k), Fla. Stat.

⁷ See Section 655.001(2)(a)-(e), Fla. Stat.

2. EFFECT OF THE BILL:

Who Appoints:

Section 1 creates section 655.969, Florida Statutes. Subsection (1) creates definitions for the purposes of the section. Paragraphs (1)(a)-(h) create definitions for the terms "credit card", "debit card", "electronic payment transaction", "interchange fee", "issuer", "payment card network", "settlement", and "tax", respectively.

Subsection (2) requires that the amount of tax listed separately on an invoice, sales slip, or other evidence of sale must be excluded from the amount on which an interchange fee is charged for the transaction.

Subsection (3) requires payment card networks to either deduct the amount of tax imposed from the calculation of the interchange fee or rebate the amount of interchange fees proportionate to the amount attributable to the tax.

Subsection (4) requires the reduction or rebate to happen at the time of settlement when the merchant or seller is able to capture and transmit tax amounts.

Subsection (5) provides that should a merchant or seller who is unable to capture and transmit tax amounts at the time of sale, the payment card network must accept proof of tax amounts collected and promptly credit the merchant or seller's settlement account.

Subsection (6) provides that upon violation of the section, a payment card network is subject to a civil penalty of up to \$1,000 per violation and in addition must refund the surcharge to each merchant or seller.

Section 2 provides an effective date of July 1, 2023.

	1	
If yes, explain:		
Is the change consistent with the agency's core	Y D N D	
mission?	TUNU	
Rule(s) impacted (provide references to F.A.C., etc.):		
WHAT IS THE POSITION	OF AFFECTED CITIZENS OR STAKEHOLDER GROUPS?	
Proponents and summary of position:	unknown	
Opponents and summary of position:	unknown	
position.		
<u>'</u>	TS OR STUDIES REQUIRED BY THIS BILL?	Y□ N⊠
ARE THERE ANY REPOR	TS OR STUDIES REQUIRED BY THIS BILL?	Y□ N⊠
ARE THERE ANY REPOR If yes, provide a description:	TS OR STUDIES REQUIRED BY THIS BILL?	Y□ N⊠
ARE THERE ANY REPOR If yes, provide a description: Date Due: Bill Section Number(s):	TS OR STUDIES REQUIRED BY THIS BILL? UBERNATORIAL APPOINTMENTS OR CHANGES TO EXISTING BOAMMISSIONS, ETC. REQUIRED BY THIS BILL?	
ARE THERE ANY REPOR If yes, provide a description: Date Due: Bill Section Number(s): ARE THERE ANY NEW G	UBERNATORIAL APPOINTMENTS OR CHANGES TO EXISTING BOA	ARDS, TA

Changes:			
Bill Section Number(s):			
Din Goddon Hambor(c).			
	FISCAL ANALYSIS		
1. FISCAL IMPACT TO LOC	AL GOVERNMENT	Y□	N□
Revenues:	unknown		
Expenditures:	unknown		
Does the legislation increase local taxes or fees? If yes, explain.	unknown		
If yes, does the legislation provide for a local referendum or local governing body public vote prior to implementation of the tax or fee increase?			
2. FISCAL IMPACT TO STA	TE GOVERNMENT	Y⊠	N□
Revenues:	unknown		
Expenditures:	It is unclear how the OFR will enforce the section created by the bill, an such enforcement will require additional staff.	d if	
Does the legislation contain a State Government appropriation?	no		
If yes, was this appropriated last year?	no		
3. FISCAL IMPACT TO THE	PRIVATE SECTOR	Y⊠	N□
Revenues:	This bill may cause a decrease in revenue for payment card networks.		
Expenditures:	unknown		
Other:	unknown		
4. DOES THE BILL INCREA	SE OR DECREASE TAXES, FEES, OR FINES?	Y⊠	N□
If yes, explain impact.	This bill appears to decrease interchange fees on electronic payment transactions.		
Bill Section Number:	1, lines 59-62		

TECHNOLOGY IMPACT	
THE AGENCY'S TECHNOLOGY SYSTEMS (I.E. I AGE, ETC.)?	T SUPPORT, LICENSING Y□ N⊠
FEDERAL IMPACT	
FEDERAL IMPACT (I.E. FEDERAL COMPLIANCE ETC.)?	E, FEDERAL FUNDING, FEDERAL Y⊟ N⊠
	FEDERAL IMPACT FEDERAL IMPACT

ADDITIONAL COMMENTS

Insofar as SB 564 creates a section within chapter 655, which governs financial institutions generally and is enforced by the Office of Financial Regulation (OFR), the bill appears to expand the regulatory jurisdiction of the OFR to include regulation of certain activities of payment card networks, a term defined by the bill as "an entity that...directly or through licensed members, processors, or agents, provides proprietary services, infrastructure, and software that routes information and data to collect debit card or credit card transaction authorization, clearance, and settlement; and...a merchant or seller uses to accept as a form of payment a brand of debit card, credit card, or other device that may be used to carry out debit or credit transactions." As the OFR does not currently exercise regulatory supervision over such an entity, it is unclear how the OFR will enforce section 655.969 as created within the bill. Furthermore, as the OFR supervises and examines state financial institutions, it is unclear how the OFR would be able to access the data necessary to enforce the section when a transaction occurs with a national or out-of-state financial institution.

Issues/concerns/comments: OGC has reviewed the agency's bill analysis concerning SB 564, and the analysis sufficiently details the effect of the bill and the areas of impact. OGC has no additional issues, concerns or further comments regarding the bill.



The Florida Senate

Committee Agenda Request

То:	Senator Jim Boyd, Chair Committee on Banking and Insurance
Subject:	Committee Agenda Request
Date:	February 16, 2023
I respectfully the:	request that Senate Bill #564 , relating to Interchange Fees on Taxes, be placed on
	committee agenda at your earliest possible convenience.
	next committee agenda.

Senator Travis Hutson Florida Senate, District 7

Ini of Auto

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared E	By: The Pro	fessional Staff of	f the Committee on	Banking and Ins	urance
BILL:	SB 594					
INTRODUCER:	Senator Ma	artin				
SUBJECT:	Residential	Property	Insurance Rat	es		
DATE:	March 14,	2023	REVISED:			
ANAL	YST	STAF	F DIRECTOR	REFERENCE		ACTION
1. Thomas		Knuds	son	BI	Favorable	
2.	_			CA		
3.				FP		

I. Summary:

SB 594 adds wind uplift prevention to the list of windstorm mitigation measures undertaken by policyholders to reduce hurricane losses that must be evaluated for purposes of mitigation discounts on residential property insurance rate filings. Wind uplift occurs if the air pressure below the roofing system is higher than the air pressure above the roofing system.

II. Present Situation:

Regulation of Property Insurance Rates

Part I of ch. 627, F.S., the Rating Law, ¹ governs property, casualty, and surety insurance covering the subjects of insurance resident, located, or to be performed in this state. ² The rating law provides that the rates for all classes of insurance it governs may not be excessive, inadequate, or unfairly discriminatory. ³ Though the terms "rate" and "premium" are often used interchangeably, the rating law specifies that "rate" is the unit charge that is multiplied by the measure of exposure or amount of insurance specified in the policy to determine the premium, which is the consideration paid by the consumer. ⁴

All insurers or rating organizations must file rates with the Office of Insurance Regulation (OIR) either 90 days before the proposed effective date of a new rate, which is considered a "file and use" rate filing, or 30 days after the effective date of a new rate, which is considered a "use and file" rate filing.⁵

¹ Section 627.011, F.S.

² Section 627.021(1), F.S.

³ Section 627.062(1), F.S.

⁴ Section 627.041, F.S.

⁵ Section 627.062, F.S.

Upon receiving a rate filing, the OIR reviews the filing to determine if the rate is excessive, inadequate, or unfairly discriminatory. The OIR makes that determination in accordance with generally acceptable actuarial techniques and considers the following:

- Past and prospective loss experience;
- Past and prospective expenses;
- The degree of competition among insurers for the risk insured;
- Investment income reasonably expected by the insurer;
- The reasonableness of the judgment reflected in the rate filing;
- Dividends, savings, or unabsorbed premium deposits returned to policyholders;
- The adequacy of loss reserves;
- The cost of reinsurance;
- Trend factors, including trends in actual losses per insured unit for the insurer;
- Conflagration and catastrophe hazards;
- Projected hurricane losses;
- Projected flood losses, if the policy covers the risk of flood;
- The cost of medical services, if applicable;
- A reasonable margin for underwriting profit and contingencies; and
- Other relevant factors that affect the frequency or severity of claims or expenses.⁶

Florida Commission on Hurricane Loss Projection Methodology

Projected hurricane losses in a rate filing must be estimated using a model or method found to be acceptable or reliable by the Florida Commission on Hurricane Loss Projection Methodology (Commission). The Commission consists of 12 members with expertise in the elements used to develop computer models to estimate hurricane and flood loss. Members of the Commission include State University System faculty experts in insurance finance, statistics, computer system design, meteorology, and structural engineering; three actuaries; the insurance consumer advocate; the Director of the Florida Hurricane Catastrophe Fund; the Executive Director of Citizens Property Insurance Corporation; and the Director of the Division of Emergency Management. Management.

Residential Property Insurance Mitigation Credits, Discounts, or Other Rate Differentials

Residential property insurance rate filings must account for mitigation measures undertaken by policyholders to reduce hurricane losses. Specifically, the rate filings must include actuarially reasonable discounts, credits, or other rate differentials or appropriate reductions in deductibles to consumers who implement windstorm damage mitigation techniques to their properties. Upon their filing by an insurer or rating organization, the OIR determines the discounts, credits, other rate differentials and appropriate reductions in deductibles that reflect the full actuarial value of such revaluation, which in turn may be used in rate filings under the rating law.

⁶ Section 627.062(2)(b), F.S.

⁷ Section 627.062(2)(b)11., F.S.

⁸ Section 627.0628(2)(b), F.S.

⁹ Section 627.062(2)(j), F.S.

¹⁰ Section 627.0629(1), F.S.

¹¹ *Id*.

Windstorm mitigation measures that must be evaluated for purposes of mitigation discounts include fixtures or construction techniques that enhance roof strength, roof covering performance, roof-to-wall strength, wall-to-floor-to-foundation strength, opening protection, and window, door, and skylight strength.¹²

Wind Uplift

Wind load is an important consideration when designing a structure. Wind load is the load, in pounds per square foot, placed on the exterior of a structure by wind. This will depend on:

- The angle at which the wind strikes the structure; and
- The shape of the structure (height, width, etc.). 13

Wind can exert three types of force on a structure—shear load, lateral load, and uplift load. Although all three forces can damage a structure, the uplift load has the greatest effect on the roofing system. Wind uplift occurs if the air pressure below the roofing system¹⁵ is higher than the air pressure above the roofing system. Whenever the wind blows over a roof's surface, the air pressure directly above the roof decreases, creating "negative" pressure. Wind infiltration below the roof materials through openings creates "positive" pressure. The combination results in a "push-pull" force that can lead to the separation of roofing materials from the roof deck. ¹⁶

Wind uplift is affected by:

- Building height: Higher roofs experience stronger wind velocities.
- Geographical location: Wind maps for any region can identify the local basic wind speed gust exposures to determine typical wind conditions for your home.
- Surrounding terrain: Neighboring buildings and other obstructions can break wind flow and reduce the wind effect in suburban and urban locations. Stronger wind resistance is required for roofs near large bodies of water or open terrain.
- Building openings: Openings in the building design can create higher internal pressures in a wind event.¹⁷

During strong wind events such as hurricanes, roofs will be subject to high wind uplift forces, which often leads to severe roofing component damage. The loss of roofing components could lead to rainwater intrusion and further substantial damage to the interior. Reducing wind uplift during such strong wind events by implementing targeted mitigation techniques¹⁸ can

¹² *Id*.

¹³ Wind Loads of Structures, Extension Disaster Education Network, Wind Loads of Structures (last accessed on March 9, 2023). Wind Loads, Structural Engineering Design, Fall 2003, Wind Loads (last accessed on March 9, 2023).

¹⁴ What Is Wind Uplift?, What Is Wind Uplift (last accessed on March 9, 2023).

¹⁵ The term roof system refers to the air barrier or vapor retarder (if present), roof insulation (if present), and the roof membrane, flashing, and accessories. *Roofing Systems*, Tom Smith, May 10, 2016, <u>Roofing Systems</u> (last accessed on March 9, 2023).

¹⁶ *Id*.

¹⁷ Understanding Wind Uplift Ratings for Roofing, Mark Gallant, May, 31 2021, <u>Understanding Wind Uplift</u> (last accessed on March 9, 2023).

¹⁸ There are multiple products that are promoted as valuable in mitigating wind uplift, for example: Pavers <u>tiletechpavers</u>, Adhesives <u>Certainteed</u>, Fasteners <u>Nitterhouse</u>, Clamps <u>S-5</u>, Underlayments <u>Epilayroofing</u>, and Spray Foam Insulation <u>huntsman building solutions</u> (all last accessed on March 9, 2023).

significantly reduce wind effects on buildings' roofs. ¹⁹ Engineers and builders follow the applicable building code for each jurisdiction to attempt to prevent wind uplift. ²⁰ The standards vary based on building location and likelihood of exposure to high winds. ²¹

III. Effect of Proposed Changes:

The bill amends. s. 627.0629, F.S., to add wind uplift prevention to list of windstorm mitigation measures undertaken by policyholders to reduce hurricane losses that must be evaluated for purposes of mitigation discounts on residential property insurance rate filings.

IV. Constitutional Issues:

A.	Municipality/County	Mandates	Restrictions:
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None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

¹⁹ Aerodynamic Mitigation of Wind Uplift on Low-Rise Building Roof Using Large-Scale Testing, Frontiers in Built Environments, January 15, 2020, Frontiersin.org (last accessed on March 9, 2023).

²⁰ How Wind Uplift can Affect a Commercial Building's Roof, Certified Commercial Property Inspectors Association, https://ccpia.org/how-wind-uplift-can-affect-a-commercial-buildings-roof/ (last accessed on March 9, 2023).

²¹ *Id.* Changes to Florida's treatment of wind load were made in the 7th edition of the Florida Building Code in 2020. *See* Wind Loads- Impacts from ASCE 7-16 (June 2020), https://floridabuilding.org/fbc/thecode/2020_7edition/ASCE_7-16 Fact Sheet final 2 column format052820final.pdf (last accessed on March 9, 2023).

B. Private Sector Impact:

The addition of wind uplift prevention measures to the list of windstorm mitigation measures undertaken by policyholders to reduce hurricane losses that must be evaluated for purposes of mitigation discounts on residential property insurance rate filings may lead to greater use of these measures by property owners. This could lead to less damage from windstorms and lower insurance premiums.

C. Government Sector Impact:

None.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 627.0629.

IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Martin

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33-00961-23 2023594

A bill to be entitled

An act relating to residential property insurance
rates; amending s. 627.0629, F.S.; adding wind uplift
prevention to a list of fixtures or construction
techniques for which a residential property insurance
rate filing must include actuarially reasonable rate
differentials or appropriate deductible reductions;
providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (1) of section 627.0629, Florida Statutes, is amended to read:

627.0629 Residential property insurance; rate filings.-

(1) It is the intent of the Legislature that insurers provide savings to consumers who install or implement windstorm damage mitigation techniques, alterations, or solutions to their properties to prevent windstorm losses. A rate filing for residential property insurance must include actuarially reasonable discounts, credits, or other rate differentials, or appropriate reductions in deductibles, for properties on which fixtures or construction techniques demonstrated to reduce the amount of loss in a windstorm have been installed or implemented. The fixtures or construction techniques must include, but are not limited to, fixtures or construction techniques that enhance wind uplift prevention, roof strength, roof covering performance, roof-to-wall strength, wall-to-floor-to-foundation strength, opening protection, and window, door, and skylight strength. Credits, discounts, or other rate

Page 1 of 2

 ${\bf CODING:}$ Words ${\bf stricken}$ are deletions; words ${\bf \underline{underlined}}$ are additions.

Florida Senate - 2023 SB 594

	33-00961-23 2023594_
30	differentials, or appropriate reductions in deductibles, for
31	fixtures and construction techniques that meet the minimum
32	requirements of the Florida Building Code must be included in
33	the rate filing. The office shall determine the discounts,
34	credits, other rate differentials, and appropriate reductions in
35	deductibles that reflect the full actuarial value of such
36	revaluation, which may be used by insurers in rate filings.
37	Section 2. This act shall take effect July 1, 2023.

Page 2 of 2

The Florida Senate

03/15/2023

APPEARANCE RECORD

594	L
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Rar	Meeting Date Nking & Insurance		oth copies of this for nal staff conducting		Bill Number or Topic
	Committee		nar starr cornadeting	and meeting	Amendment Barcode (if applicable)
Name	AARP - Ivonne	e Fernandez		_ Phone	954-850-7262
Address		n Ave - Suite 605		_ Email	ifernandez @aarp.org
	Street Doraln	FL	33178		
	City	State	Zip	-	
	Speaking: For	Against Information	OR Wa	aive Speakin	g: 🔽 In Support 🔲 Against
		PLEASE CHECK	ONE OF THE F	OLLOWING	
	n appearing without npensation or sponsorship.	representin	stered lobbyist, ng: ARP		I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

3/15/23

The Florida Senate

APPEARANCE RECORD

58594

Bill Number or Topic

Meeting Date

Banking + Juswance

Deliver both copies of this form to Senate professional staff conducting the meeting

	Amendment Barcode (if applicable)
Name Dougles Breedly	Phone832_350_G888
Address 3315 E. Divigion 81	Email abraely chuntsman soilds.ca
Actington TX 766V City State Zip	
Speaking: For Against Information	OR Waive Speaking: In Support Against
PLEASE CHECK ONE	E OF THE FOLLOWING:
I am appearing without am a registered compensation or sponsorship. I am a registered representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

THE FLORIDA SENATE



Tallahassee, Florida 32399-1100

COMMITTEES:

Criminal Justice, Chair
Appropriations
Appropriations Committee on Criminal and Civil
Justice
Appropriations Committee on Health and
Human Services
Community Affairs
Environment and Natural Resources
Ethics and Elections

SELECT COMMITTEE:Select Committee on Resiliency

SENATOR JONATHAN MARTIN

33rd District

March 6, 2023

The Honorable Jim Boyd Senate Banking and Insurance Committee, Chair 320 Knott Building 404 South Monroe Street Tallahassee, FL 32399

RE: SB 594- An act relating to residential property insurance rates

Dear Chair Boyd:

Please allow this letter to serve as my respectful request to place SB 594, relating to residential property insurance rates, on the next committee agenda.

Your kind consideration of this request is greatly appreciated. Please feel free to contact my office for any additional information.

Sincerely,

Jonathan Martin Senate District 33

Cc: James Knudson, Staff Director Amaura Canty, Administrative Assistant

REPLY TO:

☐ 2000 Main Street, Suite 401, Fort Myers, Florida 33901 (239) 338-2570

□ 311 Senate Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5033

Senate's Website: www.flsenate.gov

The Florida Senate **COMMITTEE VOTE RECORD**

Banking and Insurance SB 594 COMMITTEE:

ITEM: FINAL ACTION: Favorable

MEETING DATE: Wednesday, March 15, 2023

TIME: 1:00—3:00 p.m. PLACE: 412 Knott Building

FINAL	VOTE		3/15/2023 Motion to v after Roll C	3/15/2023 1 Motion to vote "YEA" after Roll Call				
Yea	Nay	SENATORS	Yea	Nay	Yea	Nay	Yea	Nay
Χ		Broxson						
VA		Burgess						
Χ		Burton						
Χ		Hutson						
Χ		Ingoglia						
Χ		Mayfield						
VA		Powell						
Χ		Thompson						
Χ		Torres						
Χ		Trumbull						
Χ		DiCeglie, VICE CHAIR						
Х		Boyd, CHAIR						
12 Yea	0 Nay	TOTALS	FAV Yea	- Nay	Yea	Nay	Yea	Nay

CODES: FAV=Favorable

UNF=Unfavorable -R=Reconsidered

RCS=Replaced by Committee Substitute RE=Replaced by Engrossed Amendment RS=Replaced by Substitute Amendment

TP=Temporarily Postponed VA=Vote After Roll Call VC=Vote Change After Roll Call WD=Withdrawn OO=Out of Order AV=Abstain from Voting

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared B	y: The Pro	fessional Staff of	f the Committee on	Banking and Ins	urance
BILL:	SB 624					
INTRODUCER:	Senator Gra	all				
SUBJECT:	Liens and H	Bonds				
DATE:	March 14,	2023	REVISED:			
ANAL	YST	STAF	F DIRECTOR	REFERENCE		ACTION
1. Thomas		Knuds	on	BI	Favorable	
2.				JU		
3.				RC		

I. Summary:

SB 624 revises several provisions of the Construction Lien Law, which is codified in part I of chapter 713, F.S. The bill:

- Modifies the notice of commencement, notice of termination, and notice of nonpayment forms.
- Allows licensed general or building contractors providing construction or program management services to claim construction liens for such services.
- Changes when a notice of termination must be recorded and served, and when such notice is effective.
- Modifies service requirements for documents required by the construction lien law.
- Authorizes a person intending to make a claim against a payment bond to serve the surety with a copy of the notice of nonpayment, instead of an original document.
- Specifies that the methods for discharging a lien may also be used to release a lien, in whole or in part, and modifies the requirements for recording a satisfaction or release of lien with the clerk's office.
- Increases the bond amount necessary to deposit or file with the clerk's office to transfer a lien to a security and requirements related to the clerk's certificate of deposit or filing.
- Entitles the prevailing party in an action to enforce a lien transferred to a security to recover reasonable attorney fees.
- Specifies that after a clerk's office records a notice of contest of claim against a payment bond or a notice of contest of lien and a certificate of service for such notice, the clerk must serve a copy of the recorded notice on the lienor and on the owner or the owner's attorney.
- Authorizes a building permit applicant to provide the issuing authority with the clerk's office
 official records identifying information in lieu of a certified copy of the notice or a notarized
 statement of filing.
- Provides a method for computing time periods for recording a document or filing an action under the construction lien law.

 Repeals s. 713.25, F.S., an outdated provision relating to the applicability of ch. 65-456, L.O.F.

• Modifies the definitions of "clerk's office" and defines "finance charge."

The bill does not appear to have a fiscal impact on state government, but may increase expenditures for Clerks of the Circuit Court to the extent the Clerks cannot cover the costs associated with the bill's new service requirements within existing resources.

The bill provides an effective date of October 1, 2023.

II. Present Situation:

Florida law seeks to ensure that people working on construction projects are paid for their work. Any person who provides services, labor, or materials for improving, repairing, or maintaining real property (except public property) may place a construction lien¹ on the property, provided the person complies with statutory procedures.² These procedures require the filing or serving of various documents, including a:

- Notice of Commencement;³
- Notice to Owner;⁴
- Claim of Lien;⁵
- Notice of Termination;⁶
- Waiver or Release of Lien;⁷
- Notice of Contest of Lien;⁸
- Contractor's Final Payment Affidavit; and
- Demands of Written Statement of Account.¹⁰

To record a construction lien on real property, the lienor must record a claim of lien with the clerk's office in the county where the property is located and serve the owner with the claim of lien within 15 days of recording the lien. ¹¹ If a claim of lien is not recorded, the lien is voidable

¹ A lien is a claim against property that evidences a debt, obligation, or duty. Fla. Jur. 2d Liens s. 37:1.

² Chapter 713, F.S.

³ Section 713.13, F.S.

⁴ To secure construction lien rights, a person working on a construction project who is not in direct contract ("privity") with the owner must serve a notice to the owner in the statutory form provided; laborers are exempt from this requirement. The notice informs the owner that someone with whom he or she is not in privity is providing services or materials on the property and that such person expects the owner to ensure he or she is paid. The notice must be served no later than 45 days after the person begins furnishing services or materials and before the date the owner disburses the final payment after the contractor has furnished his or her final payment affidavit. After receiving a notice to owner, the owner must obtain a waiver or release of lien from the notice's sender before paying the contractor, unless a payment bond applies, or risk payments to the contractor constituting improper payments that leave the owner liable to the notice sender if the contractor does not pay such person. *Stocking Bldg. Supply of Florida, Inc. v. Soares Da Costa Construction Services, LLC*, 76 So.3d 313 (Fla 3d DCA 2011); Section 713.06, F.S.

⁵ Section 713.08, F.S.

⁶ Section 713.132, F.S.

⁷ Section 713.20, F.S.

⁸ Section 713.22(2), F.S.

⁹ Section 713.06(3), F.S.

¹⁰ Section 713.16, F.S.

¹¹ Section 713.08(4)(c), F.S.

to the extent that the failure to record the claim prejudices any person entitled to rely on service of the claim of lien. 12

A person may file a claim of lien at any time during the progress of the work but may not file a claim of lien later than 90 days after the person's final furnishing of labor or materials. A person may record a single claim of lien for multiple services or materials provided to different properties so long as such services or materials were provided under the same contract, the person is in privity with the owner, and the properties have the same owner. However, a person may not record a single claim of lien for multiple services or materials if there is more than one contract, even if the contracts for services and materials are with the same owner.

A construction lien extends to the right, title, and interest of the person who contracts for the improvement to the extent such right, title, and interest exists at the improvement's commencement or is acquired in the real property. However, when a lessee makes an improvement under an agreement between the lessee and his or her lessor, the lien also extends to the lessor's interest unless: 17

- The lease is recorded in the official records of the county where the property is located before the recording of a notice of commencement for improvements to the property and the lease's terms expressly prohibit such liability;
- The lease's terms expressly prohibit such liability, and a notice advising that leases for the
 rental of premises on a property prohibit such liability has been recorded in the official
 records of the county in which the property is located before the recording of a notice of
 commencement for improvements to the premises and the notice includes specified
 information; or
- The lessee is a mobile home owner leasing a mobile home lot in a mobile home park. 18

If a lease expressly provides that the lessor's interest will not be subject to the construction liens relating to improvements made by the lessee, the lessee must notify the contractor making any such improvements of the lease provision, and the knowing and willful failure of the lessee to provide such notice renders the contract voidable at the contractor's option.¹⁹

Notice of Commencement

Before construction begins, a private property owner or the owner's authorized agent must generally file a notice of commencement with the clerk's office²⁰ and post a copy of the notice

¹² *Id*.

¹³ Section 713.08(5), F.S.

¹⁴ Section 713.09, F.S.

¹⁵ Id.; see also Lee v. All Florida Construction Co., 662 So.2d 365, 366-67 (Fla. 3d DCA 1995).

¹⁶ Section 713.10(1), F.S.

¹⁷ *Id*.

¹⁸ Section 713.10(2)(b), F.S.

¹⁹ Section 713.10(2)(a), F.S.

²⁰ "Clerk's office" means the office of the clerk of the circuit court of the county in which the real property is located. Section 713.01(4), F.S.

on the property to be improved.²¹ The notice of commencement determines the priority of construction liens, provides details needed to complete a notice to owner, establishes the date on which the statute of limitations begins to run, and protects owners from double payments.²²

A notice of commencement must be substantially similar to the statutorily-authorized form and contain:

- Descriptions of the real property to be improved and the improvements;
- The name and address of the:
 - Owner, fee simple title holder (if not the owner), ²³ contractor, and any person lending money for the project, along with a description of the owner's interest in the property; ²⁴
 - o Surety²⁵ on a payment bond, if any, and the bond amount;
 - o Persons, designated by the owner;
- The notice's expiration date; and
- A warning in uppercase type that the notice must be recorded, and that payments made after the notice expires could be improper and lead to the owner paying twice.²⁶

Further, a building permit applicant must generally file with the issuing authority, before the first inspection, either a certified copy of the recorded notice of commencement or a notarized statement that the notice was filed for recording, along with a copy of the notice.²⁷ If a certified copy of the notice of commencement is not filed with the issuing authority, the issuing authority may not perform or approve subsequent inspections until the applicant files the certified copy; however, the issuing authority is not liable in any civil action for failing to verify that the building permit applicant submitted a certified copy of the notice of commencement.²⁸

Payment Bonds and Related Notices

A payment bond is a type of surety bond that generally guarantees that all subcontractors, laborers, and material suppliers will be paid for their work on, or materials contributed to, a construction project.²⁹ The bond forms a three-part contract between the owner, the contractor, and the surety to ensure that liens are not filed on the property, serving as the security for payment in lieu of the typical right to claim a lien. The payment bond must be furnished in at

²¹ A notice of commencement is not required for direct contracts for \$2,500 or less or for air conditioning or heating system repair or replacement for less than \$15,000. A notice of commencement is also not required for public construction projects because public property is not lienable. Sections 713.01(26), 713.02(5), 713.13, and 713.135(1)(d), F.S.

²² Stocking Bldg. Supply, So.3d at 319; Fred Dudley, William A. Buzzett, & Deborah Kaveney Kearney, Construction Lien Law Reform: The Equilibrium of Change, 18 Fla. St. U. L. Rev., 278 (1991).

²³ Fee simple title is an interest in land that, being the broadest property interest allowed by law, endures until the current holder dies without heirs. Black's Law Dictionary (11th ed. 2019).

²⁴ A lessee may contract for improvements as an owner but must be listed as the owner in the notice of commencement. Section 713.13(1)(a)3., F.S.

²⁵ A surety guarantees the performance or obligations of a second party (the principal) to a third party (the obligee) under a three-party contract. National Association of Security Bond Providers, *What are Surety Bonds*, https://www.nasbp.org/getabond/about-surety#:~:text=A%20surety%20bond%20is%20a,third%20party%20(the%20obligee) (last accessed February 20, 2023).

²⁶ Section 713.13(1)(a)-(d), F.S.

²⁷ Section 713.135(1)(d), F.S.

²⁸ Section 713.135(1)(d) and (3), F.S.

²⁹ Section 713.23, F.S.

least the amount of the original contract price before beginning the construction project, and a copy of the bond must be attached to the recorded notice of commencement.³⁰

For a private project, contractors are not obligated to obtain a payment bond, but current law requires contractors to obtain a payment bond for public projects over \$100,000.³¹ However, in lieu of the payment bond, a contractor working on a public project may file with the state, county, city, or other political authority an alternative form of security in the form of cash, a money order, a certified check, a cashier's check, an irrevocable letter of credit, or a security of a type listed in part II of chapter 625, F.S., dealing with investments.³²

Before paying a subcontractor, laborer, or material supplier, a contractor may request that such person provide a waiver of right to claim against the payment bond. Such a waiver serves as a receipt acknowledging payment for services performed or materials provided and waives the ability to seek payment from the surety.³³ Current law provides a statutory form for a waiver of right to claim against a payment bond and prohibits a contractor from requiring anyone to sign a waiver that is substantially different from the form.³⁴

If the general contractor fails to pay a subcontractor, laborer, or material supplier, such person may seek payment directly from the surety. In order to receive protection under a payment bond, a subcontractor or material supplier³⁵ not in privity with the contractor must serve the contractor with a written notice of intent to seek protection under the bond.³⁶ Such notice must be served no later than 45 days after the first furnishing of services or materials for the project.³⁷

An action to enforce a claim against the payment bond must be instituted against the contractor or the surety within one year after the performance of the labor or completion of delivery of the materials or supplies.³⁸ If a claimant is no longer furnishing labor, services, or materials on a project, a contractor may elect to shorten the time within which such an action must be commenced by serving a notice of contest of claim against the payment bond on the claimant and recording the notice in the clerk's office along with a certificate of service. ³⁹ The claim of any claimant who is served with such notice and who fails to file a lawsuit to enforce his or her claim against the payment bond within 60 days of service is automatically extinguished. 40

Transfer of Liens to Security

Any construction lien claimed may be transferred from the real property to a security by a person with an interest in the real property or the contract under which the lien is claimed by either

³⁰ Section 713.23(1)(a), F.S.

³¹ Section 255.05(1)(d), F.S.

³² Section 255.05(7), F.S.

³³ Sections 255.05(2), and 713.235, F.S.

³⁵ Laborers are exempt from this requirement. Sections 255.05(2)(a)2., 337.18(1)(c), and 713.23(1)(c), F.S.

³⁷ Sections 255.05(2)(a)2. and 713.23(1)(c), F.S.

³⁸ Sections 255.05(10) and 713.23(1)(e), F.S.

³⁹ Section 255.05(2)(a)1. and 713.23(1)(e), F.S.

⁴⁰ *Id*.

depositing money or filing a bond with the clerk's office.⁴¹ Cash deposited or a bond filed to transfer a lien must be in an amount equal to the amount demanded in the lien, plus interest thereon at the legal rate for three years, plus \$1,000 or 25 percent of the demanded amount, whichever is greater.⁴² Once such a deposit is made, the clerk must record a certificate showing the transfer of the lien from the real property to the security, and upon the recording of such certificate, the real property is released from the lien, which is transferred to the security.⁴³

However, any person having an interest in such security or the property from which the lien was transferred may file a complaint in the circuit court of the county where such security is deposited, or file a motion in a pending action to enforce a lien, for an order to require additional security, the reduction of security, a change or substitution of securities, the payment of discharge thereof, or any other matter affecting the security.⁴⁴

Licensed General and Building Contractors

Licensed construction contractors are either certified by or registered with the Construction Industry Licensing Board ("CILB") within the Department of Business and Professional Regulation ("DBPR"). "Certified contractors" are persons who pass the state competency examination and obtain a certificate of competency issued by DBPR. ⁴⁵ A certified contractor may perform contracting in any jurisdiction in the state without fulfilling the local jurisdiction's competency requirements. ⁴⁶ "Registered contractors" are persons who have taken and passed a competency examination administered by a local government and who have then registered with DBPR. ⁴⁷ A registered contractor may perform contracting only in the local jurisdiction where his or her license is issued. ⁴⁸

Contractors, whether certified or registered, may be "general contractors" or "building contractors." A general contractor is a person who may contract for and perform any type of construction service unless the work must be subcontracted to a licensed subcontractor. A building contractor is a person who may contract for and perform construction services for commercial and residential buildings not exceeding three stories in height, or for any size building if the construction does not affect the building's structural frame, unless such work must be subcontracted to a licensed subcontractor. So

Current law allows a local government to hire a construction manager and program manager⁵¹ for its construction projects, and allows the state to hire a construction manager for state

⁴¹ Section 713.24(1), F.S.

⁴² *Id*.

⁴³ Id.

⁴⁴ Section 713.24(3), F.S.

⁴⁵ Section 489.105(8), F.S.

⁴⁶ Id

⁴⁷ Section 489.105(10), F.S.

⁴⁸ Id

⁴⁹ Sections 489.105(3)(a), and 489.113, F.S.

⁵⁰ Sections 489.105(3)(b), and 489.113, F.S.

⁵¹ A program manager is "responsible for schedule control, cost control, and coordination in providing or procuring planning, design, and construction services." DBPR does not regulate program managers. Section 255.103(3), F.S.

construction projects.⁵² A construction or program manager hired by a local government is not required to be a licensed contractor, engineer, or architect, but if such person is not licensed, he or she must hire a licensed professional to perform any job requiring a license.⁵³ However, a construction manager hired by the state must be a licensed general or building contractor.⁵⁴ Though the construction lien law allows any person who provides services, labor, or materials for improving real property (except public property) to place a construction lien on the property, it is unclear under Florida law if construction or program managers may do so because they do not necessarily provide labor, services, or materials that improves real property.⁵⁵

Further, the lien law provides that a contractor may file a lien for any money owed to him or her for labor, services, or materials⁵⁶ but defines a "contractor" as any person other than a materialman or laborer who contracts with an owner to improve the owner's real property.⁵⁷ The definition also includes a licensed architect or engineer who improve real property through a design-build contract but does not include a licensed general or building contractor providing construction or program manager services.⁵⁸ Some courts have determined that persons serving as construction or program managers may not file construction liens, even where such persons are licensed contractors.⁵⁹

Notice of Termination

An owner may terminate a notice of commencement before it expires by recording a notice of termination that includes:

- All the information in the notice of commencement;
- The notice of commencement's reference numbers from the official records of the clerk's office and effective date;
- The date the notice of commencement is terminated, which may not be earlier than 30 days after the notice of termination is recorded;
- A statement that all persons who worked on the property have been paid in full; and
- A statement that the owner has served a copy of the notice of termination to the contractor and every person in privity with the owner who timely served a notice to owner. ⁶⁰

An owner may record a notice of termination after:

- Completion of the construction project; or
- Work stops on the project and every person who worked on the property has been paid.⁶¹

⁵² Section 255.32(2), F.S.

⁵³ Section 255.103, F.S.

⁵⁴ Section 255.32(1), F.S.

⁵⁵ Scott Wolfe, Jr., Can Construction Managers File Mechanics Liens?, <u>can-construction-managers-file-mechanics-liens</u> (last accessed March 7, 2023).

⁵⁶ Section 713.05, F.S.

⁵⁷ Section 713.01(8), F.S.

⁵⁸ Id

⁵⁹ See, e.g., O'Kon and Company, Inc. v. Riedel, 540 So.2d 836, 839-40 (Fla. 1st DCA 1988) ("Chapter 713 which provides for professionals offering services to file a lien for services, does not include 'project managers."); see also, e.g., Medellin v. MLA Consulting, Inc., 69 So.3d 372 (Fla. 5th DCA 2011) (A person cannot file a construction lien for home construction consulting services because it does not improve real property.).

⁶⁰ Section 713.132(1), F.S.

⁶¹ Section 713.132(3), F.S.

If the owner serves a copy of the notice of termination on every person in privity with the owner and who served a notice to owner before the recording of the notice of termination, a notice of commencement terminates 30 days after the notice of termination is recorded or on the termination date stated in the notice, whichever is later.⁶²

Manner of Serving Documents

Documents authorized or required under the construction lien law, and notices to contractors for payment bonds for public construction projects, must be served by:

- Actual delivery to the person being served; if a partnership, to one partner; if a corporation, to an officer, director, managing agent, or business agent; or if a limited liability company, to a member or manager; or
- Common carrier delivery service or by registered, Global Express Guaranteed, or certified mail, to the person being served with postage or shipping paid by the sender and with evidence of delivery; or
- Posting on the construction site if service cannot be performed by the other two methods. 63

Service of a document by common carrier delivery service or by registered, Global Express Guaranteed, or certified mail is effective on the day the document is mailed, if it is:

- Sent to the last address shown in the notice of commencement or, in the absence of such a notice, to the last address shown in the building permit application or to the last known address of the person to be served; and
- Returned as being "refused," "moved, not forwardable," or "unclaimed," or is otherwise not delivered or deliverable through no fault of the person serving the item. 64

However, for construction projects where there is a payment bond, a notice to contractor is effective on the date of mailing if:

- The notice is mailed by registered, Global Express Guaranteed, or certified mail, with postage prepaid, to the person to be served at the last address shown in the notice of commencement, the last address shown in the building permit application, or the last known address of the person being served;
- The notice is mailed within 40 days after the date the person first furnishes labor, services, or materials; and
- The person who served the notice maintains:
 - A registered or certified mail log that shows the mail number issued by the United States Postal Service ("USPS"), the name and address of the person served, and the date stamp of the USPS confirming the date of mailing; or
 - Electronic tracking records generated by the USPS containing the tracking number, the name and address of the person served, and verification of the date of receipt.⁶⁵

⁶² Section 713.132(4), F.S.

⁶³ Section 713.18(1), F.S.

⁶⁴ Section 713.18(3), F.S.

⁶⁵ Section 713.18(2), F.S.

Current law also provides that service of a construction lien notice on one property owner or on one partner of a partnership that owns a property is deemed to provide notice to all owners or partners.⁶⁶

Duration of Lien

An action to enforce a properly recorded construction lien must be brought within one year of recording or one year after the recording of an amended claim of lien showing a later final furnishing date, unless the owner of the subject property chooses to shorten the enforcement period by recording a notice of contest of lien in the clerk's office.⁶⁷ After a notice of contest of lien is filed, the clerk's office must serve a copy of the notice on the lienor at the address shown in the claim of lien, certify to such service and the date of service on the notice's face, and record the notice.⁶⁸ The lien of any lienor served with a notice of contest of lien who fails to sue to enforce the lien within 60 days of service of the notice is automatically extinguished.⁶⁹

Discharge of Liens

A construction lien may be discharged by:

- Entering satisfaction of the lien on the margin of the lien document recorded with the clerk's office, if allowed by law;
- Filing satisfaction with the clerk's office;
- Failing to begin an action to enforce the lien within the statutorily-prescribed time frame;
- Judicial order of the circuit court of the county where the property is located; or
- Recording in the clerk's office a court judgment or decree showing the action's final determination.⁷⁰

Attorney Fees and Costs

The prevailing party in an action to enforce a lien or a claim against a payment bond is entitled to recover his or her reasonable attorney fees and costs as determined by the court.⁷¹

Computation of Time

Florida's construction lien law establishes many timeframes for filing or serving notices and other documents but does not specify a method for computing such time periods. However, Florida courts have noted that "[t]he uniform rule in computing time periods is that the first day of the period is excluded from the computation, and the last day is included." Further, where a statute does not specify a method for computing time, Rule 2.514, Florida Rules of Judicial Administration, applies, providing that, when a time period is stated in days or a longer temporal unit, the parties should:

⁶⁶ Section 713.18(4), F.S.

⁶⁷ Section 713.22(1) and (2), F.S.

⁶⁸ Section 713.22(2), F.S.

⁶⁹ *Id*.

⁷⁰ Section 713.21, F.S.

⁷¹ Section 713.29, F.S.

⁷² Site-Prep, Inc. v. Tai, 472 So.2d 766, 767 (Fla. 5th DCA 1985).

- Begin counting from the next day that is not a Saturday, Sunday, or legal holiday;
- Count every day, including intermediate Saturdays, Sundays, and legal holidays; and

Include the last day of the period, unless that day is a Saturday, Sunday, or legal holiday, or
falls within any time period extended through an order of the chief justice, in which case the
time period continues to run until the end of the next day that is not a Saturday, Sunday, or
legal holiday and does not fall within any time period extended through an order of the chief
justice.

Finance Charges

Chapter 713, F.S., does not define "finance charge," but uses the phrase "finance charges due under the lienor's contract" everywhere the phrase "finance charges" appears in the chapter. Thus, it can be inferred that the lienor's contract would define "finance charge" in the construction lien context.

Applicability of Chapter 65-456, Laws of Florida

Section 713.25, F.S., provides that ch. 65-456, Laws of Florida, takes effect on July 1, 1965, but does not apply to any act required to be done within a time period which is running on that date or to existing projects where its operation would impair vested rights.

III. Effect of Proposed Changes:

Notice of Commencement

The bill modifies the statutorily-provided notice of commencement form to reflect that the person signing the notice may use an online notary.⁷³ Additionally, the bill:

- Authorizes a building permit applicant to submit to the clerk's office⁷⁴ official records identifying information for the recorded notice of commencement, including the instrument number or the number and page of book where the notice of commencement is recorded, to the surety issuing authority in lieu of a certified copy of the notice or notarized statement of filing.
- Provides that the building permit issuing authority is not liable in any civil action for failing to verify that the building permit applicant submitted one of the acceptable forms of proof that the applicant filed a notice of commencement.

Payment Bonds and Related Notices

The bill:

• Modifies the notice of nonpayment form to authorize the use of an online notary.

⁷³ In 2019, the Legislature authorized the use of online notaries. An online notary may perform an online notarization, regardless of the physical location of the principal at the time of the notarial act, if the notary is physically located in Florida and confirms that the principal desires for the notarial act to be performed by a Florida notary public under Florida law. Chapter 2019-71, Laws of Fla.; Section 117.265(3), F.S.

⁷⁴ The bill redefines "clerk's office" to mean the office of the clerk of the circuit court of the county, "or another officer serving as the county recorder as provided by law," in which the real property is located.

• Specifies that, while a lienor must still serve a notice of nonpayment on the general contractor to receive protection under a payment bond, he or she may serve a copy of the notice on the surety.

- For a construction project on a public building, if the payment bond is not recorded before the commencement of work or before the recommencement of work after a default or abandonment if applicable, the claimant may serve the notice to contractor up to 45 days after the date he or she is served with a copy of the bond.
- Modifies the available alternative forms of security that may be filed in lieu of a payment bond for public projects to remove an irrevocable letter of credit and a security of a type limited in Part II of Ch. 125 and to add a corporate bond or debenture as authorize in s. 625.317, F.S.

Transfer of Liens to Security

The bill increases the amount of the bond required to be deposited or filed with the clerk's office to transfer a lien to a security. Specifically, the bill changes the amount required to the amount demanded in the lien, plus interest at the legal rate for three years, plus \$5,000 (increased from \$1,000) or 25 percent of the amount demanded in the lien, whichever is greater. Further, the bill requires that the clerk include a copy of the deposit or bond used for the transfer with the certificate made and recorded to show the lien's transfer.

Licensed General and Building Contractors

The bill amends the definition of "contractor" to include any licensed general or building contractor who provides construction or program management services.⁷⁵ This guarantees to licensed general and building contractors providing such services the ability to claim construction liens if they are not paid for their work.

Notice of Termination

The bill requires that a notice of termination be served before recording ⁷⁶ on each lienor in privity with the owner and on each person who timely served a notice to owner before the recording of the notice of termination. Under the bill, if it is thus served, a notice of termination terminates the notice of commencement 30 days after it is recorded. However, the bill also requires an owner to serve a copy of the notice of termination on any lienor who began work under a notice of commencement before its termination, lacks a direct contract with the owner, and timely serves a notice to owner after the notice of termination is recorded. Under the bill, the notice of termination is effective as to such lienors 30 days after service.

The bill also:

⁷⁵ The bill specifies that construction management services include scheduling and coordinating both preconstruction and construction phases for the construction project. The bill also specifies that program management services include schedule control, cost control, and coordination in providing or procuring planning, design, and construction.

⁷⁶ The bill specifies that the notice of termination must be recorded in the official records of the county where the improvement is located.

Specifies that a notice of termination must include a statement that the owner will serve a
copy of the notice on all lienors who time serve a notice to owner after the notice of
termination's recording.

- Deletes a provision specifying that an owner may only record a notice of termination after construction completion or when construction ceases before completion and all lienors have been paid, specifying instead that such notice may be recorded after all lienors have been paid.
- Clarifies that the notice of termination must include the official records reference numbers and recording date affixed to the recorded notice of commencement by the recording office.

Manner of Serving Documents

The bill:

- Specifies that all documents allowed or required under the construction lien law must be served as provided in s. 713.18, F.S., relating to manner of serving documents.
- Clarifies that "actual delivery" of a notice means "hand delivery."
- Provides that service by mail must be made to the person to be served.
- Clarifies that service sent through the mail is effective upon mailing or shipping.
- Specifies that service to a partnership, corporation, or limited liability company may be made on an employee or agent authorized by the business to receive service.

Further, the bill modifies the requirement that, for service to be effective on the date of mailing, the person serving a notice to contractor where a payment bond applies must maintain electronic tracking records generated by the USPS, deleting the requirement that the records be electronic and specifying that they may be either generated or approved by the USPS. The bill also deletes the requirements that such tracking records contain the name and address of the person served.

Duration of Lien

The bill specifies that after the property owner files a notice of contest of lien with the clerk's office and the clerk's office serves a copy of the notice on the lienor and records the notice with a certificate of service, the clerk's office must serve a copy of the recorded notice on the lienor and the owner or the owner's attorney.

Extent of Lien - Mobile Home Parks

The bill amends s. 713.10, F.S., regarding the extent of liens, clarifying that mobile home parks are not subject to liens for improvements made by their lessees who are leasing a mobile home lot in said park.

Discharge of Liens

The bill provides that the methods specified for discharging a lien may also be used to release a lien, in whole or in part. The bill also specifies that, if a satisfaction or release of lien is filed with the clerk's office, the satisfaction or release must include the lienor's notarized signature and the official reference number and recording date affixed by the recording office on the subject lien.

Attorney Fees and Costs

The bill provides that a prevailing party in an action to enforce a lien transferred to a security may recover his or her reasonable attorney fees in an amount to be determined by the court. The bill also clarifies that, where a prevailing party is entitled to recover his or her reasonable attorney fees in an arbitration action to enforce a claim against a payment bond, the amount or the attorney fees to be awarded may be determined by the arbitrator.

Computation of Time

The bill provides that, in computing any time period relating to the construction lien law, if the last day of the time period is a Saturday, Sunday, legal holiday, or any day observed as a holiday by the clerk's office or designated as such by the chief judge of the circuit, the time period is extended to the end of the next business day.

Finance Charges

The bill defines "finance charge" as the contractually specified additional amount to be paid by the obligor on any balance that remains unpaid by the due date set forth in the credit agreement or other contract.

Applicability of Ch. 65-456, Laws of Florida

The bill repeals s. 713.25, F.S., as it is outdated and no longer applicable.

The bill is effective July 1, 2023.

IV. Constitutional Issues:

A.	Municipality/County Mandates Restrictions:
	None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

The bill may cause more subcontractors, laborers, and material suppliers to receive compensation for the labor, services, or materials they supply for construction projects, which may have a positive indeterminate impact on the private sector. However, the bill may have a negative indeterminate impact on the private sector by making it costlier to transfer a lien to a payment bond and an indeterminate impact on the private sector by eliminating and replacing certain alternative forms of security that a contractor working on public project may file in lieu of a payment bond.

C. Government Sector Impact:

The bill may increase expenditures for Clerks of the Circuit Court to the extent the Clerks cannot cover the costs associated with the bill's new service requirements within existing resources.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 255.05, 337.18, 713.01, 713.10, 713.13, 713.132, 713.135, 713.18, 713.21, 713.22, 713.23, 713.24, and 713.29.

This bill creates the following section of the Florida Statutes: 713.011.

This bill repeals the following section of the Florida Statutes: 713.25.

IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Grall

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A bill to be entitled An act relating to liens and bonds; amending s. 255.05, F.S.; revising when a notice of contest of claim against a payment bond must be served; requiring that a copy of a notice of nonpayment be served on the surety; revising the process for notarizing a notice of nonpayment; revising authorized alternative forms of security; requiring service of documents to be made in a specified manner; conforming provisions to changes made by the act; making technical changes; amending s. 337.18, F.S.; requiring service of documents to be made in a specified manner; conforming provisions to changes made by the act; amending s. 713.01, F.S.; revising and providing definitions; creating s. 713.011, F.S.; providing for the computation of time when certain time periods fall on specified days or during an emergency; amending s. 713.10, F.S.; revising the extent of certain liens; amending s. 713.13, F.S.; conforming a crossreference; revising the process for notarizing a notice of commencement; making technical changes; amending s. 713.132, F.S.; revising requirements for a notice of termination; revising when an owner may record a notice of termination; specifying when a notice of termination terminates a notice of commencement; amending s. 713.135, F.S.; defining the term "copy of the notice of commencement"; providing applicability; revising the dollar threshold of an exception; providing immunity; amending s. 713.18,

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30 F.S.; requiring service of documents relating to 31 construction bonds to be made in a specified manner; 32 authorizing employees or agents of specified entities 33 to receive service of certain documents; making 34 technical changes; amending s. 713.21, F.S.; 35 authorizing the full or partial release of a lien 36 under specified conditions; making technical changes; 37 amending s. 713.22, F.S.; requiring the clerk to serve 38 a copy of a notice of contest of lien on certain 39 persons after it has been recorded; making technical 40 changes; amending s. 713.23, F.S.; requiring that a 41 copy of a notice of nonpayment be served on the surety; revising the process for notarizing a notice 42 4.3 of nonpayment under a payment bond; requiring the clerk to serve a copy of a notice of contest of lien 45 on certain persons after it has been recorded; 46 amending s. 713.24, F.S.; revising the amount required 47 in addition to the deposit or bond that applies toward 48 attorney fees and court costs; requiring the clerk to 49 make a copy of the deposit or bond used to transfer a 50 lien to other security and mail it to the lienor; 51 making technical changes; repealing s. 713.25, F.S., 52 relating to applicability of chapter 65-456, Laws of 53 Florida; amending s. 713.29, F.S.; authorizing 54 attorney fees in actions brought to enforce a lien 55 that has been transferred to security; making 56 technical changes; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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59 60 Section 1. Paragraph (a) of subsection (2) and subsection 61 (7) of section 255.05, Florida Statutes, are amended, and 62 subsection (12) is added to that section, to read: 63 255.05 Bond of contractor constructing public buildings; form; action by claimants.-64 6.5 (2) (a) 1. If a claimant is no longer furnishing labor, services, or materials on a project, a contractor or the 67 contractor's agent or attorney may elect to shorten the time 68 within which an action to enforce any claim against a payment 69 bond must be commenced by recording in the clerk's office a 70 notice in substantially the following form: 71 72 NOTICE OF CONTEST OF CLAIM 73 AGAINST PAYMENT BOND 74 75 To: ...(Name and address of claimant)... 76 77 You are notified that the undersigned contests your notice 78 of nonpayment, dated, and served on the 79 undersigned on,, and that the time within 80 which you may file suit to enforce your claim is limited to 60 81 days after the date of service of this notice. 82 8.3 DATED on 84

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The claim of a claimant upon whom such notice is served and who

Signed: ... (Contractor or Attorney) ...

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fails to institute a suit to enforce his or her claim against the payment bond within 60 days after service of such notice is extinguished automatically. The contractor or the contractor's attorney shall serve a copy of the notice of contest on to the claimant at the address shown in the notice of nonpayment or most recent amendment thereto and shall certify to such service on the face of the notice and record the notice.

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2. A claimant, except a laborer, who is not in privity with the contractor shall, before commencing or not later than 45 days after commencing to furnish labor, services, or materials for the prosecution of the work, serve the contractor with a written notice that he or she intends to look to the bond for protection. If the payment bond is not recorded before the commencement of work or before the recommencement of work after a default or abandonment as required by subsection (1), the claimant may serve the contractor with such written notice up to 45 days after the date that the claimant is served with a copy of the bond. A claimant who is not in privity with the contractor and who has not received payment for furnishing his or her labor, services, or materials shall serve a written notice of nonpayment on the contractor and a copy of the notice of nonpayment on the surety. The notice of nonpayment must shall be under oath and served during the progress of the work or thereafter but may not be served earlier than 45 days after the first furnishing of labor, services, or materials by the claimant or later than 90 days after the final furnishing of the labor, services, or materials by the claimant or, with respect to rental equipment, later than 90 days after the date that the rental equipment was last on the job site of the improvement and

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29-00360B-23 2023624 117 available for use. Any notice of nonpayment served by a claimant 118 who is not in privity with the contractor which includes sums 119 for retainage must specify the portion of the amount claimed for 120 retainage. An action for the labor, services, or materials may 121 not be instituted against the contractor or the surety unless 122 the notice to the contractor and notice of nonpayment have been 123 served, if required by this section. Notices required or 124 permitted under this section must be served in accordance with 125 s. 713.18. A claimant may not waive in advance his or her right 126 to bring an action under the bond against the surety. In any 127 action brought to enforce a claim against a payment bond under 128 this section, the prevailing party is entitled to recover a reasonable fee for the services of his or her attorney for trial 129 130 and appeal or for arbitration, in an amount to be determined by 131 the court or arbitrator, which fee must be taxed as part of the 132 prevailing party's costs, as allowed in equitable actions. The 133 time periods for service of a notice of nonpayment or for 134 bringing an action against a contractor or a surety are shall be 135 measured from the last day of furnishing labor, services, or 136 materials by the claimant and may not be measured by other 137 standards, such as the issuance of a certificate of occupancy or 138 the issuance of a certificate of substantial completion. The 139 negligent inclusion or omission of any information in the notice 140 of nonpayment that has not prejudiced the contractor or surety 141 does not constitute a default that operates to defeat an 142 otherwise valid bond claim. A claimant who serves a fraudulent 143 notice of nonpayment forfeits his or her rights under the bond. 144 A notice of nonpayment is fraudulent if the claimant has 145 willfully exaggerated the amount unpaid, willfully included a

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146	claim for work not performed or materials not furnished for the
147	subject improvement, or prepared the notice with such willful
148	and gross negligence as to amount to a willful exaggeration.
149	However, a minor mistake or error in a notice of nonpayment, or
150	a good faith dispute as to the amount unpaid, does not
151	constitute a willful exaggeration that operates to defeat an
152	otherwise valid claim against the bond. The service of a
153	fraudulent notice of nonpayment is a complete defense to the
154	claimant's claim against the bond. The notice of nonpayment
155	under this subparagraph must include the following information,
156	current as of the date of the notice, and must be in
157	substantially the following form:
158	
159	NOTICE OF NONPAYMENT
160	
161	To:(name of contractor and address)
162	
163	(name of surety and address)
164	
165	The undersigned claimant notifies you that:
166	1. Claimant has furnished(describe labor, services, or
167	materials) for the improvement of the real property
168	identified as \dots (property description) \dots The corresponding
169	amount unpaid to date is \dots , of which \dots is unpaid
170	retainage.
171	2. Claimant has been paid to date the amount of $\$$ for
172	previously furnishing(describe labor, services, or
173	materials) for this improvement.
174	3. Claimant expects to furnish (describe labor,

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     services, or materials)... for this improvement in the future
176
     (if known), and the corresponding amount expected to become due
177
     is $.... (if known).
178
179
     I declare that I have read the foregoing Notice of Nonpayment
     and that the facts stated in it are true to the best of my
180
181
     knowledge and belief.
182
183
     DATED on ....., ......
184
185
                             ... (signature and address of claimant) ...
186
187
     STATE OF FLORIDA
188
     COUNTY OF .....
189
190
     The foregoing instrument was sworn to (or affirmed) and
191
     subscribed before me by means of \square physical presence or sworn to
192
     (or affirmed) by \square online notarization this .... day of ....,
193
     ...(year)..., by ...(name of signatory)....
194
          ... (Signature of Notary Public - State of Florida) ...
195
          ... (Print, Type, or Stamp Commissioned Name of Notary
196
     Public)...
197
198
     Personally Known ...... OR Produced Identification ......
199
200
     Type of Identification Produced.....
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202
          (7) In lieu of the bond required by this section, a
203
     contractor may file with the state, county, city, or other
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204	political authority an alternative form of security in the form
205	of ${\rm cash}_{\underline{i}\tau}$ a money ${\rm order}_{\underline{i}\tau}$ a certified ${\rm check}_{\underline{i}\tau}$ a ${\rm cashier's}$
206	$\mathrm{check}_{\underline{i}_{\mathcal{T}}}$ an $\mathrm{irrevocable\ letter\ of\ credit}_{\mathcal{T}}$ or a $\mathrm{\underline{domestic\ corporate}}$
207	bond, note, or debenture as authorized in s. 625.317 security of
208	a type listed in part II of chapter 625. Any such alternative
209	form of security is shall be for the same purpose and be subject
210	to the same conditions as those applicable to the bond required
211	by this section. The determination of the value of an
212	alternative form of security shall be made by the appropriate
213	state, county, city, or other political subdivision.
214	(12) Unless otherwise provided in this section, service of
215	any document must be made in accordance with s. 713.18.
216	Section 2. Paragraph (c) of subsection (1) of section
217	337.18, Florida Statutes, is amended, and subsection (6) is
218	added to that section, to read:
219	337.18 Surety bonds for construction or maintenance
220	contracts; requirement with respect to contract award; bond
221	requirements; defaults; damage assessments
222	(1)
223	(c) A claimant, except a laborer, who is not in privity
224	with the contractor shall, before commencing or not later than
225	90 days after commencing to furnish labor, materials, or
226	supplies for the prosecution of the work, furnish the contractor
227	with a notice that he or she intends to look to the bond for
228	protection. A claimant who is not in privity with the contractor
229	and who has not received payment for his or her labor,
230	materials, or supplies shall deliver to the contractor and to
231	the surety written notice of the performance of the labor or
232	delivery of the materials or supplies and of the nonpayment. The

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notice of nonpayment may be served at any time during the progress of the work or thereafter but not before 45 days after the first furnishing of labor, services, or materials, and not later than 90 days after the final furnishing of the labor, services, or materials by the claimant or, with respect to rental equipment, not later than 90 days after the date that the rental equipment was last on the job site of the improvement and available for use. An action by a claimant, except a laborer, who is not in privity with the contractor for the labor, materials, or supplies may not be instituted against the contractor or the surety unless both notices have been given.

Written notices required or permitted under this section must may be served in accordance with any manner provided in s.
713.18.

(6) Unless otherwise provided in this section, service of any document must be made in accordance with s. 713.18.

Section 3. Present subsections (13) through (29) of section 713.01, Florida Statutes, are redesignated as subsections (14) through (30), respectively, a new subsection (13) is added to that section, and subsections (4), (8), and (12) of that section are amended, to read:

713.01 Definitions.—As used in this part, the term:

- (4) "Clerk's office" means the office of the clerk of the circuit court of the county, or another office serving as the county recorder as provided by law, in which the real property is located.
- (8) "Contractor" means a person other than a materialman or laborer who enters into a contract with the owner of real property for improving it, or who takes over from a contractor

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262	as so defined the entire remaining work under such contract. The
263	term "contractor" includes an architect, landscape architect, or
264	engineer who improves real property pursuant to a design-build
265	contract authorized by s. 489.103(16). The term also includes a
266	licensed general contractor or building contractor, as those
267	terms are defined in s. 489.105(3)(a) and (b), respectively, who
268	provides construction management services, which include
269	scheduling and coordinating preconstruction and construction
270	phases for the construction project, or who provides program
271	management services, which include schedule control, cost
272	control, and coordinating the provision or procurement of
273	planning, design, and construction for the construction project.
274	(12) "Final furnishing" means the last date that the lienor
275	furnishes labor, services, or materials. Such date may not be
276	measured by other standards, such as the issuance of a
277	certificate of occupancy or the issuance of a certificate of
278	final completion, and does not include the correction of
279	deficiencies in the lienor's previously performed work or
280	materials supplied. With respect to rental equipment, the term
281	means the date that the rental equipment was last on the $\frac{\mathrm{job}}{\mathrm{i}}$
282	site of the improvement and available for use.
283	(13) "Finance charge" means a contractually specified
284	additional amount to be paid by the obligor on any balance that
285	remains unpaid by the due date set forth in the credit agreement
286	or other contract.
287	Section 4. Section 713.011, Florida Statutes, is created to
288	read:
289	713.011 Computation of time.—In computing any time period
290	under this part, if the last day of the time period is a

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Saturday, Sunday, or holiday specified in s. 110.117(1), or any day observed as a holiday by the clerk's office or designated as a holiday by the chief judge of the circuit, the time period is extended to the end of the next business day.

Section 5. Paragraph (b) of subsection (2) of section 713.10, Florida Statutes, is amended, and subsection (4) is added to that section, to read:

713.10 Extent of liens.-

(2)

- (b) The interest of the lessor is $\frac{1}{1}$ subject to liens for improvements made by the lessee unless $\frac{1}{1}$
- 1. The lease, or a short form or a memorandum of the lease that contains the specific language in the lease prohibiting such liability, is recorded in the official records of the county where the premises are located before the recording of a notice of commencement for improvements to the premises and the terms of the lease expressly prohibit such liability; or
- 2. The terms of the lease expressly prohibit such liability, and a notice advising that leases for the rental of premises on a parcel of land prohibit such liability has been recorded in the official records of the county in which the parcel of land is located before the recording of a notice of commencement for improvements to the premises, and the notice includes the following:
 - a. The name of the lessor.
- b. The legal description of the parcel of land to which the notice applies.
- c. The specific language contained in the various leases prohibiting such liability.

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d. A statement that all or a majority of the leases entered into for premises on the parcel of land expressly prohibit such liability.

3. The lessee is a mobile home owner who is leasing a

3. The lessee is a mobile home owner who is leasing a mobile home lot in a mobile home park from the lessor.

A notice that is consistent with subparagraph 2. effectively prohibits liens for improvements made by a lessee even if other leases for premises on the parcel do not expressly prohibit liens or if provisions of each lease restricting the application of liens are not identical.

(4) The interest of the lessor is not subject to liens for improvements made by the lessee when the lessee is a mobile home owner who is leasing a mobile home lot in a mobile home park from the lessor.

Section 6. Paragraphs (a) and (d) of subsection (1) of section 713.13, Florida Statutes, are amended to read:

713.13 Notice of commencement.-

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(1) (a) Except for an improvement that is exempt under pursuant to s. 713.02(5), an owner or the owner's authorized agent before actually commencing to improve any real property, or recommencing completion of any improvement after default or abandonment, whether or not a project has a payment bond complying with s. 713.23, shall record a notice of commencement in the clerk's office and forthwith post either a certified copy thereof or a notarized statement that the notice of commencement has been filed for recording along with a copy thereof. The notice of commencement must shall contain all of the following information:

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1. A description sufficient for identification of the real property to be improved. The description <u>must should</u> include the legal description of the property and also should include the street address and tax folio number of the property if available or, if the there is no street address is not available, such additional information as will describe the physical location of the real property to be improved.

2. A general description of the improvement.

- 3. The name and address of the owner, the owner's interest in the site of the improvement, and the name and address of the fee simple titleholder, if other than such owner. A lessee who contracts for the improvements is an owner as defined in s. $\frac{713.01 \text{ under s. } 713.01(23)}{13.01 \text{ under s. } 713.01(23)}$ and must be listed as the owner together with a statement that the ownership interest is a leasehold interest.
 - 4. The name and address of the contractor.
- 5. The name and address of the surety on the payment bond under s. 713.23, if any, and the amount of such bond.
- 6. The name and address of any person making a loan for the construction of the improvements.
- 7. The name and address within the state of a person other than himself or herself who may be designated by the owner as the person upon whom notices or other documents may be served under this part; and service upon the person so designated constitutes service upon the owner.

Permit No..... Tax Folio No.....

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378	NOTICE OF COMMENCEMENT
379	State of
380	County of
381	
382	The undersigned hereby gives notice that improvement will be
383	made to certain real property, and in accordance with Chapter
384	713, Florida Statutes, the following information is provided in
385	this Notice of Commencement.
386	1. Description of property:(legal description of the
387	property, and street address if available)
388	2. General description of improvement:
389	3. Owner information or Lessee information if the Lessee
390	contracted for the improvement:
391	a. Name and address:
392	b. Interest in property:
393	c. Name and address of fee simple titleholder (if different
394	from Owner listed above):
395	4.a. Contractor:(name and address)
396	b. Contractor's phone number:
397	5. Surety (if applicable, a copy of the payment bond is
398	attached):
399	a. Name and address:
400	b. Phone number:
401	c. Amount of bond: \$
402	6.a. Lender:(name and address)
403	b. Lender's phone number:
404	7. Persons within the State of Florida designated by Owner
405	upon whom notices or other documents may be served as provided
406	by Section 713.13(1)(a)7., Florida Statutes:

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107	a. Name and address:
108	b. Phone numbers of designated persons:
109	8.a. In addition to himself or herself, Owner designates
110	of to receive a copy of the Lienor's
111	Notice as provided in Section 713.13(1)(b), Florida Statutes.
112	b. Phone number of person or entity designated by
113	owner:
114	9. Expiration date of notice of commencement (the
115	expiration date will be 1 year $\underline{\text{after}}$ $\underline{\text{from}}$ the date of recording
116	unless a different date is specified)
117	
118	WARNING TO OWNER: ANY PAYMENTS MADE BY THE OWNER AFTER THE
119	EXPIRATION OF THE NOTICE OF COMMENCEMENT ARE CONSIDERED IMPROPER
120	PAYMENTS UNDER CHAPTER 713, PART I, SECTION 713.13, FLORIDA
121	STATUTES, AND CAN RESULT IN YOUR PAYING TWICE FOR IMPROVEMENTS
122	TO YOUR PROPERTY. A NOTICE OF COMMENCEMENT MUST BE RECORDED AND
123	POSTED ON THE $\frac{\text{JOB}}{\text{SITE}}$ SITE $\frac{\text{OF}}{\text{THE}}$ IMPROVEMENT BEFORE THE FIRST
124	INSPECTION. IF YOU INTEND TO OBTAIN FINANCING, CONSULT WITH YOUR
125	LENDER OR AN ATTORNEY BEFORE COMMENCING WORK OR RECORDING YOUR
126	NOTICE OF COMMENCEMENT.
127	
128	(Signature of Owner or Lessee, or Owner's or Lessee's
129	Authorized Officer/Director/Partner/Manager)
130	
131	(Signatory's Title/Office)
132	
133	The foregoing instrument was acknowledged before me $\underline{\text{by means of}}$
134	\square physical presence or sworn to (or affirmed) by \square online
135	$\underline{\text{notarization}}$ this day of,(year), by(name of

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436	person) as(type of authority, e.g. officer,
437	trustee, attorney in fact) for(name of party on behalf of
438	whom instrument was executed)
439	
440	(Signature of Notary Public - State of Florida)
441	
442	(Print, Type, or Stamp Commissioned Name of Notary Public)
443	
444	Personally Known OR Produced Identification
445	
446	Type of Identification Produced
447	Section 7. Present subsection (4) of section 713.132,
448	Florida Statutes, is redesignated as subsection (5) and amended,
449	a new subsection (4) is added to that section, and subsections
450	(1) and (3) of that section are amended, to read:
451	713.132 Notice of termination.—
452	(1) An owner may terminate the period of effectiveness of a
453	notice of commencement by executing, swearing to, and recording
454	a notice of termination that contains all of the following:
455	(a) The same information $\underline{\text{that is in}}$ as the notice of
456	commencement.÷
457	(b) The official records' recording office document book
458	and page reference numbers and recording date affixed by the
459	<u>recording office on of the recorded notice of commencement.</u>
460	(c) A statement of the date as of which the notice of
461	commencement is terminated, which date may not be earlier than
462	30 days after the notice of termination is recorded. $ au au$
463	(d) A statement specifying that the notice applies to all
464	the real property subject to the notice of commencement or

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29-00360B-23 2023624_ specifying the portion of such real property to which it applies. τ

- (e) A statement that all lienors have been paid in full $\underline{\cdot} \dot{\boldsymbol{\tau}}$ and
- (f) A statement that the owner has, before recording the notice of termination, served a copy of the notice of termination on the contractor and on each lienor who has a direct contract with the owner or who has timely served a notice to owner, and a statement that the owner will serve a copy of the notice of termination on each lienor who timely serves a notice to owner after the notice of termination has been recorded. The owner is not required to serve a copy of the notice of termination on any lienor who has executed a waiver and release of lien upon final payment in accordance with s. 713.20.
- (3) An owner may not record a notice of termination at any time after except after completion of construction, or after construction ceases before completion and all lienors have been paid in full or pro rata in accordance with s. 713.06(4).
- (4) If an owner or a contractor, by fraud or collusion, knowingly makes any fraudulent statement or affidavit in a notice of termination or any accompanying affidavit, the owner and the contractor, or either of them, as the case may be, is liable to any lienor who suffers damages as a result of the filing of the fraudulent notice of termination, τ and any such lienor has a right of action for damages occasioned thereby.

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494	accordance with this part before the recording of the notice of
495	termination. A notice of termination must be recorded in the
496	official records of the county in which the improvement is
497	located. If properly served before recording in accordance with
498	this subsection, the notice of termination terminates the period
499	of effectiveness of the notice of commencement 30 days after the
500	notice of termination is recorded in the official records is
501	effective to terminate the notice of commencement at the later
502	of 30 days after recording of the notice of termination or \underline{a}
503	<u>later</u> the date stated in the notice of termination as the date
504	on which the notice of commencement is terminated. However, if a
505	lienor who began work under the notice of commencement before
506	its termination lacks a direct contract with the owner and
507	timely serves his or her notice to the owner after the notice of
508	termination has been recorded, the owner must serve a copy of
509	the notice of termination upon such lienor, and the termination
510	of the notice of commencement as to that lienor is effective 30
511	days after service of the notice of termination, if the notice
512	of termination has been served pursuant to paragraph (1) (f) on
513	the contractor and on each lienor who has a direct contract with
514	the owner or who has served a notice to owner.
515	Section 8. Subsections (1) and (3) of section 713.135,
516	Florida Statutes, are amended to read:
517	713.135 Notice of commencement and applicability of lien
518	(1) When \underline{a} any person applies for a building permit, the
519	authority issuing such permit shall:
520	(a) Print on the face of each permit card in no less than
521	14-point, capitalized, boldfaced type: "WARNING TO OWNER: YOUR
522	FAILURE TO RECORD A NOTICE OF COMMENCEMENT MAY RESULT IN YOUR

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PAYING TWICE FOR IMPROVEMENTS TO YOUR PROPERTY. A NOTICE OF COMMENCEMENT MUST BE RECORDED AND POSTED ON THE JOB SITE OF THE IMPROVEMENT BEFORE THE FIRST INSPECTION. IF YOU INTEND TO OBTAIN FINANCING, CONSULT WITH YOUR LENDER OR AN ATTORNEY BEFORE RECORDING YOUR NOTICE OF COMMENCEMENT."

(b) Provide the applicant and the owner of the real property upon which improvements are to be constructed with a printed statement stating that the right, title, and interest of the person who has contracted for the improvement may be subject to attachment under the Construction Lien Law. The Department of Business and Professional Regulation shall furnish, for distribution, the statement described in this paragraph, and the statement must be a summary of the Construction Lien Law and must include an explanation of the provisions of the Construction Lien Law relating to the recording, and the posting of copies, of notices of commencement and a statement encouraging the owner to record a notice of commencement and post a copy of the notice of commencement in accordance with s. 713.13. The statement must also contain an explanation of the owner's rights if a lienor fails to furnish the owner with a notice as provided in s. 713.06(2) and an explanation of the owner's rights as provided in s. 713.22. The authority that issues the building permit must obtain from the Department of Business and Professional Regulation the statement required by this paragraph and must mail, deliver by electronic mail or other electronic format or facsimile, or personally deliver that statement to the owner or, in a case in which the owner is required to personally appear to obtain the permit, provide that statement to any owner making improvements to real property

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including four units. However, the failure by the authorities to provide the summary does not subject the issuing authority to liability.

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- (c) In addition to providing the owner with the statement as required by paragraph (b), inform each applicant who is not the person whose right, title, and interest is subject to attachment that, as a condition to the issuance of a building permit, the applicant must promise in good faith that the statement will be delivered to the person whose property is subject to attachment.
- (d) Furnish to the applicant two or more copies of a form of notice of commencement conforming with s. 713.13.
- (e) Require If the direct contract is greater than \$2,500, the applicant to shall file with the issuing authority before prior to the first inspection either a certified copy of the recorded notice of commencement if the direct contract is greater than \$7,500. For purposes of this paragraph, the term "copy of the notice of commencement" means a certified copy of the recorded notice of commencement, or a notarized statement that the notice of commencement has been filed for recording along with a copy thereof, or the clerk's office's official records identifying information that includes the instrument number for the notice of commencement or the number and page of book where the notice of commencement is recorded, as identified by the clerk.
- 1. In the absence of the filing of a certified copy of the recorded notice of commencement, the issuing authority or a private provider performing inspection services may not perform

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or approve subsequent inspections until the applicant files by mail, facsimile, hand delivery, or any other means such certified copy with the issuing authority.

- 2. The eertified copy of the notice of commencement must contain the name and address of the owner, the name and address of the contractor, and the location or address of the property being improved. The issuing authority shall verify that the name and address of the owner, the name of the contractor, and the location or address of the property being improved which is contained in the eertified copy of the notice of commencement is consistent with the information in the building permit application.
- $\underline{3.}$ The issuing authority shall provide the recording information on the <u>certified</u> copy of the <u>recorded</u> notice of commencement to any person upon request.
- 4. This paragraph subsection does not require the recording of a notice of commencement before prior to the issuance of a building permit. If a local government requires a separate permit or inspection for installation of temporary electrical service or other temporary utility service, land clearing, or other preliminary site work, such permits may be issued and such inspections may be conducted without providing the issuing authority with a certified copy of the a recorded notice of commencement or a notarized statement regarding a recorded notice of commencement. This subsection does not apply to a direct contract to repair or replace an existing heating or airconditioning system in an amount less than \$15,000.

 $\underline{\text{(f)}_{\text{(e)}}}$ Not require that a notice of commencement be recorded as a condition of the application for, or processing or

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610	issuence of a building namet Harrison this name work does not
	issuance of, a building permit. However, this paragraph does not
611	modify or waive the inspection requirements set forth in this
612	subsection.
613	
614	This subsection does not apply to a direct contract to repair or
615	replace an existing heating or air-conditioning system in an
616	amount less than \$15,000.
617	(3) An issuing authority under subsection (1) is not liable
618	in any civil action for the failure to verify that a certified
619	copy of the recorded notice of commencement, a notarized
620	statement that the notice of commencement has been filed for
621	recording along with a copy thereof, or the clerk's office's
622	official records identifying information that includes the
623	instrument number for the notice of commencement or the number
624	and page of book where the notice of commencement is recorded,
625	as identified by the clerk, has been filed in accordance with
626	this section.
627	Section 9. Section 713.18, Florida Statutes, is amended to
628	read:
629	713.18 Manner of serving <u>documents</u> notices and other
630	instruments
631	(1) Unless otherwise specifically provided by law, service
632	of any document notices, claims of lien, affidavits,
633	assignments, and other instruments permitted or required under
634	this part, s. 255.05, or s. 337.18, or copies thereof when so
635	permitted or required, unless otherwise specifically provided in
636	this part, must be made by one of the following methods:
637	(a) By <u>hand</u> actual delivery to the person to be served; if
638	a partnership, to one of the partners; if a corporation, to an

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officer $\underline{\text{or a}}_T$ director, managing agent, or business agent; or, if a limited liability company, to a member or manager; or to an employee or agent authorized by the partnership, corporation, or limited liability company to receive service of such document.

- (b) By common carrier delivery service or by registered, Global Express Guaranteed, or certified mail to the person to be served, with postage or shipping paid by the sender and with evidence of delivery, which may be in an electronic format.
- (c) By posting on the site of the improvement if service as provided by paragraph (a) or paragraph (b) cannot be accomplished.
- (2) Notwithstanding subsection (1), service of a notice to owner or a preliminary notice to contractor under this part, s. 255.05, or s. 337.18, or s. 713.23 is effective as of the date of mailing and the requirements for service under this section have been satisfied if all of the following requirements have been met:
- (a) The notice is mailed by registered, Global Express Guaranteed, or certified mail, with postage prepaid, to the person to be served and addressed as prescribed at any of the addresses set forth in subsection (3). $\dot{\tau}$
- (b) The notice is mailed within 40 days after the date the lienor first furnishes labor, services, or materials. \div and
- (c)1. The person who served the notice maintains a registered or certified mail log that shows the registered or certified mail number issued by the United States Postal Service, the name and address of the person served, and the date stamp of the United States Postal Service confirming the date of mailing; or

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2. The person who served the notice maintains electronic tracking records approved or generated by the United States Postal Service containing the postal tracking number, the name and address of the person served, and verification of the date of receipt by the United States Postal Service.

- (3) (a) Notwithstanding subsection (1), service of a document under an instrument pursuant to this section is effective on the date of mailing or shipping, and the requirements for service under this section have been satisfied, the instrument if the document is it:
- 1. #s Sent to the last address shown in the notice of commencement or any amendment thereto or, in the absence of a notice of commencement, to the last address shown in the building permit application, or to the last known address of the person to be served; and
- 2. Is Returned as being "refused," "moved, not forwardable," or "unclaimed," or is otherwise not delivered or deliverable through no fault of the person serving the document item.
- (b) If the address shown in the notice of commencement or any amendment thereto to the notice of commencement, or, in the absence of a notice of commencement, in the building permit application, is incomplete for purposes of mailing or delivery, the person serving the document item may complete the address and properly format it according to United States Postal Service addressing standards using information obtained from the property appraiser or another public record without affecting the validity of service under this section.
 - (4) A document notice served by a lienor on one owner or

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one partner of a partnership owning the real property is deemed served on $\frac{1}{1000}$ all owners and partners.

Section 10. Section 713.21, Florida Statutes, is amended to read:

- 713.21 Discharge of lien.—A lien properly perfected under this chapter may be discharged, or released in whole or in part, by any of the following methods:
- (1) By entering satisfaction of the lien upon the margin of the record thereof in the clerk's office when not otherwise prohibited by law. This satisfaction $\underline{\text{must}}$ shall be signed by the lienor $\underline{\text{or}}_{r}$ the lienor's agent or attorney and attested by $\underline{\text{the}}$ said clerk. Any person who executes a claim of lien $\underline{\text{has}}$ shall have authority to execute a satisfaction in the absence of actual notice of lack of authority to any person relying on the same.
- (2) By the satisfaction <u>or release</u> of the lienor, duly acknowledged and recorded in the clerk's office. <u>The satisfaction or release must include the lienor's notarized signature and set forth the official records' reference number and recording date affixed by the recording office on the <u>subject lien</u>. Any person who executes a claim of lien <u>has shall have</u> authority to execute a satisfaction <u>or release</u> in the absence of actual notice of lack of authority to any person relying on the same.</u>
- (3) By failure to begin an action to enforce the lien within the time prescribed in this part.
- (4) By an order of the circuit court of the county where the property is located, as provided in this subsection. Upon filing a complaint therefor by any interested party, the clerk

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726	shall issue a summons to the lienor to show cause within 20 days
727	why his or her lien should not be enforced by action or vacated
728	and canceled of record. Upon failure of the lienor to show cause
729	why his or her lien should not be enforced or the lienor's
730	failure to commence such action before the return date of the
731	$\operatorname{summons}_{\underline{\iota}}$ the court shall $\operatorname{\underline{forthwith}}$ order cancellation of the
732	lien.
733	(5) By recording in the clerk's office the original or a
734	certified copy of a judgment or decree of a court of competent
735	jurisdiction showing a final determination of the action.
736	Section 11. Subsection (2) of section 713.22, Florida
737	Statutes, is amended to read:
738	713.22 Duration of lien
739	(2) An owner or the owner's attorney may elect to shorten
740	the time prescribed in subsection (1) within which to commence
741	an action to enforce any claim of lien or claim against a bond
742	or other security under s. 713.23 or s. 713.24 by recording in
743	the clerk's office a notice in substantially the following form:
744	
745	NOTICE OF CONTEST OF LIEN
746	
747	To:(Name and address of lienor)
748	
749	You are notified that the undersigned contests the claim of lien
750	filed by you on,(year), and recorded in Book
751	, Page, of the public records of County, Florida,
752	and that the time within which you may file suit to enforce your
753	lien is limited to 60 days from the date of service of this
754	notice. This day of, (year)

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756 Signed: ...(Owner or Attorney)...

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The lien of any lienor upon whom such notice is served and who fails to institute a suit to enforce his or her lien within 60 days after service of such notice is shall be extinguished automatically. The clerk shall serve, in accordance with s. 713.18, a copy of the notice of contest on to the lienor lien claimant at the address shown in the claim of lien or most recent amendment thereto and shall certify to such service and the date of service on the face of the notice and record the notice. After the clerk records the notice with the certificate of service, the clerk shall serve, in accordance with s. 713.18, a copy of such recorded notice on the lienor and the owner or the owner's attorney.

Section 12. Paragraphs (d) and (e) of subsection (1) of section 713.23, Florida Statutes, are amended to read:

713.23 Payment bond.-

(1)

(d) In addition, a lienor who has not received payment for furnishing his or her labor, services, or materials must, as a condition precedent to recovery under the bond, serve a written notice of nonpayment on the the contractor and a copy of the notice of nonpayment on the surety. The notice of nonpayment must be under oath and served during the progress of the work or thereafter, but may not be served later than 90 days after the final furnishing of labor, services, or materials by the lienor, or, with respect to rental equipment, later than 90 days after the date the rental equipment was on the job site of the

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29-00360B-23 2023624 784 improvement and available for use. A notice of nonpayment that 785 includes sums for retainage must specify the portion of the 786 amount claimed for retainage. The required notice satisfies this 787 condition precedent with respect to the payment described in the 788 notice of nonpayment, including unpaid finance charges due under 789 the lienor's contract, and with respect to any other payments which become due to the lienor after the date of the notice of 791 nonpayment. The time period for serving a notice of nonpayment 792 is shall be measured from the last day of furnishing labor, 793 services, or materials by the lienor and may not be measured by 794 other standards, such as the issuance of a certificate of 795 occupancy or the issuance of a certificate of substantial 796 completion. The failure of a lienor to receive retainage sums 797 not in excess of 10 percent of the value of labor, services, or materials furnished by the lienor is not considered a nonpayment 799 requiring the service of the notice provided under this 800 paragraph. If the payment bond is not recorded before 801 commencement of construction, the time period for the lienor to serve a notice of nonpayment may, at the option of the lienor, 803 be calculated from the date specified in this section or the 804 date the lienor is served a copy of the bond. However, the limitation period for commencement of an action on the payment 806 bond as established in paragraph (e) may not be expanded. The 807 negligent inclusion or omission of any information in the notice 808 of nonpayment that has not prejudiced the contractor or surety 809 does not constitute a default that operates to defeat an otherwise valid bond claim. A lienor who serves a fraudulent 811 notice of nonpayment forfeits his or her rights under the bond. A notice of nonpayment is fraudulent if the lienor has willfully 812

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exaggerated the amount unpaid, willfully included a claim for 813 814 work not performed or materials not furnished for the subject 815 improvement, or prepared the notice with such willful and gross 816 negligence as to amount to a willful exaggeration. However, a minor mistake or error in a notice of nonpayment, or a good 817 faith dispute as to the amount unpaid, does not constitute a 818 819 willful exaggeration that operates to defeat an otherwise valid 820 claim against the bond. The service of a fraudulent notice of 821 nonpayment is a complete defense to the lienor's claim against 822 the bond. The notice under this paragraph must include the 823 following information, current as of the date of the notice, and 824 must be in substantially the following form: 825 826 NOTICE OF NONPAYMENT 827 828 To ... (name of contractor and address) ... 829 830 ... (name of surety and address) ... 831 832 The undersigned lienor notifies you that: 833 1. The lienor has furnished ... (describe labor, services, 834 or materials)... for the improvement of the real property 835 identified as ... (property description) The corresponding 836 amount unpaid to date is \$...., of which \$.... is unpaid 837 retainage. 838 2. The lienor has been paid to date the amount of \$.... for 839 previously furnishing ... (describe labor, services, or 840 materials)... for this improvement. 841 3. The lienor expects to furnish ... (describe labor,

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842	services, or materials) for this improvement in the future
843	(if known), and the corresponding amount expected to become due
844	is \$ (if known).
845	
846	I declare that I have read the foregoing Notice of Nonpayment
847	and that the facts stated in it are true to the best of my
848	knowledge and belief.
849	
850	DATED on,
851	
852	(signature and address of lienor)
853	
854	STATE OF FLORIDA
855	COUNTY OF
856	
857	The foregoing instrument was sworn to (or affirmed) and
858	subscribed before me $\underline{\text{by means of }\square\text{ physical presence or sworn to}}$
859	(or affirmed) by \square online notarization this day of,
860	(year), by(name of signatory)
861	(Signature of Notary Public - State of Florida)
862	(Print, Type, or Stamp Commissioned Name of Notary
863	Public)
864	
865	Personally Known OR Produced Identification
866	
867	Type of Identification Produced
868	(e) An action for the labor $\underline{}$ or materials $\underline{}$ or supplies may
869	not be instituted or prosecuted against the contractor or surety
870	unless both notices have been given, if required by this

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29-00360B-23 2023624 871 section. An action may not be instituted or prosecuted against 872 the contractor or against the surety on the bond under this 873 section after 1 year from the performance of the labor or 874 completion of delivery of the materials and supplies. The time period for bringing an action against the contractor or surety 875 on the bond is shall be measured from the last day of furnishing 876 877 labor, services, or materials by the lienor. The time period may 878 not be measured by other standards, such as the issuance of a 879 certificate of occupancy or the issuance of a certificate of 880 substantial completion. A contractor or the contractor's 881 attorney may elect to shorten the time within which an action to 882 enforce any claim against a payment bond provided under this section or s. 713.245 must be commenced at any time after a 883 884 notice of nonpayment, if required, has been served for the claim 885 by recording in the clerk's office a notice in substantially the 886 following form: 887 NOTICE OF CONTEST OF CLAIM 888 AGAINST PAYMENT BOND 889 To: ...(Name and address of lienor)... 890 You are notified that the undersigned contests your notice 891 of nonpayment, dated, and served on the undersigned

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of service of this notice.

Signed: ... (Contractor or Attorney) ...

DATED on,

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The claim of any lienor upon whom the notice is served and who

fails to institute a suit to enforce his or her claim against

on, and that the time within which you may file suit

to enforce your claim is limited to 60 days after from the date

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900	the payment bond within 60 days after service of the notice $\underline{\mathrm{is}}$
901	shall be extinguished automatically. The contractor or the
902	contractor's attorney shall serve, in accordance with s. 713.18,
903	a copy of the notice of contest to the lienor at the address
904	shown in the notice of nonpayment or most recent amendment
905	thereto and shall certify to such service on the face of the
906	notice and record the notice. After the clerk records the notice
907	with the certificate of service, the clerk shall serve, in
908	accordance with s. 713.18, a copy of such recorded notice on the
909	lienor and the contractor or the contractor's attorney.
910	Section 13. Subsections (1) and (3) of section 713.24,
911	Florida Statutes, are amended to read:
912	713.24 Transfer of liens to security
913	(1) Any lien claimed under this part may be transferred, by
914	any person having an interest in the real property upon which
915	the lien is imposed or the contract under which the lien is
916	claimed, from such real property to other security by either:
917	(a) Depositing in the clerk's office a sum of money: $\overline{}_{\overline{}}$ or
918	(b) Filing in the clerk's office a bond executed as surety
919	by a surety insurer licensed to do business in this state,
920	
921	either to be in an amount equal to the amount demanded in such
922	claim of lien, plus interest thereon at the legal rate for 3
923	years, plus $\$5,000$ $\$1,000$ or 25 percent of the amount demanded
924	in the claim of lien, whichever is greater, to apply on any
925	$\underline{\text{attorney}} \ \text{attorney's}$ fees and court costs that may be taxed in
926	any proceeding to enforce $\underline{\text{the}}$ $\underline{\text{said}}$ lien. Such deposit or bond
927	$\underline{\text{must}}$ $\underline{\text{shall}}$ be conditioned to pay any judgment or decree which
928	may be rendered for the satisfaction of the lien for which such

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claim of lien was recorded. Upon making such deposit or filing such bond, the clerk shall make and record a certificate, which

must include a copy of the deposit or bond used to transfer,
showing the transfer of the lien from the real property to the
security and shall mail a copy thereof together with a copy of

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934 the deposit or bond used to transfer by registered or certified 935 mail to the lienor named in the claim of lien so transferred, at 936 the address stated therein. Upon filing the certificate of

transfer, the real property <u>is</u> shall thereupon be released from the lien claimed, and such lien <u>is</u> shall be transferred to <u>the</u> said security. In the absence of allegations of privity between

940 the lienor and the owner, and subject to any order of the court 941 increasing the amount required for the lien transfer deposit or 942 bond, no other judgment or decree to pay money may be entered by

943 the court against the owner. The clerk <u>is shall be</u> entitled to a
944 service charge for making and serving the certificate, in the
945 amount of up to \$20, from which the clerk shall remit \$5 to the
946 Department of Revenue for deposit into the General Revenue Fund.

Department of Revenue for deposit into the General Revenue Fund.

If the transaction involves the transfer of multiple liens, the clerk must charge an additional service charge of up to \$10 for

949 each additional lien shall be charged, from which the clerk 950 shall remit \$2.50 to the Department of Revenue for deposit into 951 the General Revenue Fund. For recording the certificate and

approving the bond, the clerk shall receive her or his usual statutory service charges as prescribed in s. 28.24. Any number of liens may be transferred to one such security.

(3) Any party having an interest in such security or the property from which the lien was transferred may at any time, and any number of times, file a complaint in chancery in the

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958 circuit court of the county where such security is deposited, or 959 file a motion in a pending action to enforce a lien, for an 960 order to require additional security, reduction of security, 961 change or substitution of sureties, payment of discharge 962 thereof, or any other matter affecting the said security. If the court finds that the amount of the deposit or bond in excess of 963 the amount claimed in the claim of lien is insufficient to pay the lienor's attorney attorney's fees and court costs incurred 966 in the action to enforce the lien, the court must increase the amount of the cash deposit or lien transfer bond. Nothing in 967 This section may not shall be construed to vest exclusive 969 jurisdiction in the circuit courts over transfer bond claims for 970 nonpayment of an amount within the monetary jurisdiction of the

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county courts.

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Section 14. <u>Section 713.25</u>, <u>Florida Statutes</u>, <u>is repealed</u>. Section 15. Section 713.29, Florida Statutes, is amended to read:

713.29 Attorney Attorney's fees.—In any action brought to enforce a lien, including a lien that has been transferred to security, or to enforce a claim against a bond under this part, the prevailing party is entitled to recover a reasonable fee for the services of her or his attorney for trial and appeal or for arbitration, in an amount to be determined by the court, which fee must be taxed as part of the prevailing party's costs, as allowed in equitable actions.

Section 16. This act shall take effect October 1, 2023.

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The Florida Senate APPEARANCE RECORD Beliver both copies of this form to Senate professional staff conducting the meeting Name Amendment Barcode (if applicable) Address Street Taumasiu Are Sufe Email Taumasiu Street Taumasiu Street Taumasiu State Zip

Waive Speaking:

PLEASE CHECK ONE OF THE FOLLOWING:

Information

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

5-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

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Bill	Num	ber or	Topi	C	

Meeting Date Senate B + I	Deliver both copies of this form to Senate professional staff conducting the meeting	Bill Number or Topic
Name Tim Daughton	Phone	Amendment Barcode (if applicable)
Address 119 S. Monroe St		Claughten & Mhd film, cam
Street 14/10/10584 Figure 1		,
Speaking: For Against	Information OR Waive Speaking:	In Support Against
I am appearing without compensation or sponsorship.	PLEASE CHECK ONE OF THE FOLLOWING: Tam a registered lobbyist, representing: Sociation of General Confluctors	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

ch 15, 2023		rne Florida Senate	
	APPE/	ARANCE RECOR	D SB 624
ing and Insurance	Del	liver both copies of this form to	Bill Number or Topic
Committee		J was recovering	Amondmost Pares J. (f)
David E. Ramba		Phone 8	Amendment Barcode (if applicable) 350-727-7087
120 S Monroe St	reet	Email d	lavid@rambaconsulting.com
Tallahassee	Florida	32301	
City	State	Zip	
Speaking: For	Against 🔲 Information	on OR Waive Speakin	ng: In Support Against
••••••••••••	***************************************	,	Against
appearing without	PLEASE CHE	ECK ONE OF THE FOLLOWING	
	Meeting Date ing and Insurance Committee David E. Ramba 120 S Monroe St Street Tallahassee City	Meeting Date ing and Insurance Committee David E. Ramba 120 S Monroe Street Tallahassee Florida City State	Meeting Date ing and Insurance Committee David E. Ramba 120 S Monroe Street Street Tallahassee Florida State Deliver both copies of this form to Senate professional staff conducting the meeting Phone Email d State Deliver both copies of this form to Senate professional staff conducting the meeting Email d Zip

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (fisenate.gov)

This form is part of the public record for this meeting.

The Florida S	Senate
3/15/23 APPEARANCI	E RECORD 424
Meeting Date Deliver both copies of	
Banking + Insurance Senate professional staff cond	ducting the meeting
Committee	Amendment Barcode (if applicable)
Name Wellissa Kamba	Phone 850.570.0269
Address 1085 Monroe St.	Email Melissa a Flapurnos. con
Street	
Talluhasse Fr 32301	
City State Zip	
Speaking: For Against Information OR	Waive Speaking: In Support Against
PLEASE CHECK ONE OF	THE FOLLOWING:
I am appearing without	rist, I am not a lobbyist, but received
compensation or sponsorship. representing:	something of value for my appearance (travel, meals, lodging, etc.),
	sponsored by:
Mational Association Credit	Margares

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf (fisenate.gov)

This form is part of the public record for this meeting.

S-001 (08/10/2021)



The Florida Senate

Committee Agenda Request

То:	Senator Jim Boyd, Chair Committee on Banking and Insurance		
Subject:	Committee Agenda Request		
Date: February 17, 2023			
I respectfully	request that Senate Bill #624 , relating to Liens and Bonds, be placed on the:		
\boxtimes	committee agenda at your earliest possible convenience.		
	next committee agenda.		

Ein K. Grall

Senator Erin Grall

Florida Senate, District 29

THE FLORIDA SENATE



Tallahassee, Florida 32399-1100

COMMITTEES:

Education Postsecondary, Chair Agriculture Appropriations Appropriations Committee on Agriculture, Environment, and General Government Appropriations Committee on Transportation, Tourism, and Economic Development Education Pre-K -12 Ethics and Elections

SELECT COMMITTEE: Select Committee on Resiliency

JOINT COMMITTEE:
Joint Administrative Procedures Committee

SENATOR ERIN GRALL 29th District

March 14, 2023

Senator Jim Boyd 418 Senate Building 404 South Monroe Street Tallahassee, FL 32399

Dear Chair Boyd,

Please accept this letter as notification that Senator Burgess will be presenting SB 624, Liens and Bonds in the Committee on Banking and Insurance on Wednesday, March 15, 2023.

Sincerely,

Erin Grall

James Knudson cc:

Ein K. Grall

Lisa Johnson Amaura Canty

REPLY TO:

□ 3209 Virginia Avenue, Suite A149, Fort Pierce, Florida 34981 (772) 595-1398 □ 1069 U.S. Highway 27 North, Lake Placid, Florida 33852 (863) 699-1080 □ 306 Senate Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5029

The Florida Senate **COMMITTEE VOTE RECORD**

Banking and Insurance SB 624 COMMITTEE:

ITEM: FINAL ACTION: Favorable

MEETING DATE: Wednesday, March 15, 2023

TIME: 1:00—3:00 p.m. PLACE: 412 Knott Building

FINAL VOTE			3/15/2023 Motion to v after Roll C	3/15/2023 1 Motion to vote "YEA" after Roll Call				
Yea	Nay	SENATORS	Yea	Nay	Yea	Nay	Yea	Nay
Х		Broxson						
X		Burgess						
Χ		Burton						
Χ		Hutson						
VA		Ingoglia						
Χ		Mayfield						
VA		Powell						
Χ		Thompson						
Х		Torres						
VA		Trumbull						
Х		DiCeglie, VICE CHAIR						
Х		Boyd, CHAIR						
12	0	TOTALS	FAV	-	.,			
Yea	Nay	1011	Yea	Nay	Yea	Nay	Yea	Nay

CODES: FAV=Favorable

UNF=Unfavorable -R=Reconsidered

RCS=Replaced by Committee Substitute RE=Replaced by Engrossed Amendment RS=Replaced by Substitute Amendment

TP=Temporarily Postponed VA=Vote After Roll Call VC=Vote Change After Roll Call WD=Withdrawn OO=Out of Order AV=Abstain from Voting

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared B	y: The Professiona	al Staff of the	Committee or	n Banking and I	nsurance
BILL:	CS/SB 748					
INTRODUCER:	Senate Com	mittee on Banki	ng and Insu	rance and S	enator Boyd	
SUBJECT:	My Safe Flo	orida Home Prog	gram			
DATE:	March 17, 2	2023 REVI	ISED:			
ANAL	YST	STAFF DIREC	TOR R	EFERENCE		ACTION
. Thomas		Knudson		BI	Fav/CS	
.				AEG	_	
8.				FP		

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

CS/SB 748 revises provisions relating to the My Safe Florida Home Program (Program) to:

- Provide that the Program may select as a mitigation inspector a licensed home inspector who has completed certain training;
- Provide that an inspection under the Program may only be done on a property for which a homestead exemption has been granted;
- Delete the requirement that a property eligible for a mitigation grant must be located in the "wind-borne debris region";
- Increase the amount, from \$5,000 to \$10,000, that low-income homeowners may receive from a grant and not have to provide a matching amount;
- Add the Citizens Property Insurance Corporation to the list of entities that may receive Program brochures for redistribution;
- Delete the requirement that contracts valued at \$1 million or more entered into by the Program be reviewed and approved by the Legislative Budget Commission; and
- Require the Department of Financial Services to develop a quality assurance and reinspection program.

The bill does not have a fiscal impact on state or local governments.

The bill is effective on July 1, 2023.

II. Present Situation:

My Safe Florida Home Program

In 2022, the Legislature reestablished the My Safe Florida Home Program (Program) within the Department of Financial Services (DFS) to provide financial incentives for Florida residential property owners to obtain free home inspections that identify mitigation measures and provide grants to retrofit such properties, thereby reducing their vulnerability to hurricane damage and helping decrease the cost of residential property insurance.¹

To implement the Program, \$150 million in nonrecurring funds from the General Revenue Fund was appropriated to the DFS. The funds were designated for the following purposes:

- \$25 million for hurricane mitigation inspections.
- \$115 million for hurricane mitigation grants.
- \$4 million for education and consumer awareness.
- \$1 million for public outreach to contractors, real estate brokers, and sales associates.
- \$5 million for administrative costs.²

The program was originally created in 2006³ following the 2004 and 2005 hurricane seasons, where 2.8 million Florida homeowners suffered more than \$33 billion in insured property damage.⁴ At that time, 86 percent of the 4.4 million homes in Florida were built prior to the adoption of stronger building codes in 2002. The average age of a home was 26 years.⁵ The original appropriation for the program in 2006 was \$250 million.⁶

Hurricane Mitigation Inspections

The Program provides trained and certified inspectors to perform inspections for owners of site-built, single-family, residential properties to determine what mitigation measures are needed, what insurance premium discounts may be available, and what improvements to existing residential properties are needed to reduce the property's vulnerability to hurricane damage. The inspections must include, at a minimum:

- A home inspection and report that summarizes the results and identifies recommended improvements a homeowner may take to mitigate hurricane damage.
- A range of cost estimates regarding the recommended mitigation improvements.
- Insurer-specific information regarding premium discounts correlated to the current mitigation features and the recommended mitigation improvements identified by the inspection.⁷

¹ Section 3, ch. 2022-268, L.O.F.

² Section 4, ch. 2022-268, L.O.F.

³ The Legislature initially established the program as the Florida Comprehensive Hurricane Damage Mitigation Program (ch. 2006-12, L.O.F.) however, the name was subsequently changed in 2007 (ch. 2007-126, L.O.F.).

⁴ Department of Financial Services, My Safe Florida Home, 2008 Annual Report (Feb. 2009) (On file with Senate Banking and Insurance Committee).

⁵ *Id.* My Safe Florida Home 2008 Annual Report.

⁶ Chapter 2006-12 L.O.F. Any unused funds appropriated to the program would revert to the state on June 30, 2009. According to an Operational Audit by the Auditor General, expenditures totaled approximately \$151.9 million of the \$250 million. *See* Florida Office of the Auditor General, Operational Audit of the Department of Financial Services, My Safe Florida Home program (Jan. 1010) REPORT NO. 2010-074, Microsoft Word - 2010-074 DFS MSFH.docx (flauditor.gov) (last accessed on February 21, 2023).

⁷ Section 215.5586(1)(a), F.S.

The DFS is authorized to contract with "wind certification entities" as vendors to provide such inspections. Each wind certification entity must, at a minimum, meet the following requirements

- Use hurricane mitigation inspectors who:
 - o Are certified as a building inspector under s. 468.607, F.S.;
 - o Are licensed as a general or residential contractor under s. 489.111, F.S.;
 - Are licensed as a professional engineer under s. 471.015, F.S. and who have passed the appropriate equivalency test of the building code training program as required by s. 553.841, F.S.;
 - o Are licensed as a professional architect under s. 481.213, F.S.; or
 - Have at least 2 years of experience in residential construction or residential building inspection and have received specialized training in hurricane mitigation procedures.
- Use hurricane mitigation inspectors who also:
 - o Have undergone drug testing and a background screening; and
 - o Have been certified satisfactorily to the department to conduct the inspections.
- Provide a quality assurance program that includes a reinspection component.⁸

Hurricane Mitigation Grants

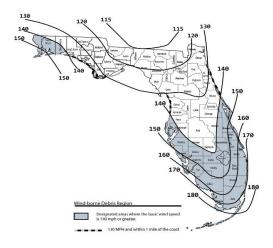
The homeowner eligibility requirements for the mitigation grants are:

- The homeowner must have been granted a homestead exemption on the home
- The home must be a dwelling with an insured value of \$500,000 or less. Low-income homeowners are exempt from this requirement.
- The home must have undergone an acceptable hurricane mitigation inspection after July 1, 2008.
- As a condition for participation in the program, a building permit for the initial construction of the home must have been made before January 1, 2008.
- The homeowner must agree to make the home available for inspection upon completion of the mitigation project.
- The home must be in the "wind-borne debris region" (*see* shaded area in image below) as that term is defined in the Florida Building Code.⁹

Windborne-Debris Map - Florida

⁸ Section 215.5586(1)(b), F.S.

⁹ Section 215.5586(2)(a), F.S.



All program grants must be matched on the basis of \$1 provided by the applicant for \$2 provided by the state, up to a maximum state contribution of \$10,000 toward the actual cost of the mitigation project. Low-income homeowners may receive up to \$5,000 in grant funds without providing matching dollars. A homeowner who receives a Program grant must agree to make his or her home available for inspection after the mitigation project is completed.

Program Transparency Requirements

The DFS must submit an annual report of program activities to the President of the Senate and the Speaker of the House of Representatives. The report must include the average annual amount of insurance premium discounts and the total of such discounts homeowners received from insurers resulting from the mitigation funded through the program.¹³

2022 MSFH Program Implementation

Following the passage of SB 2-D in 2022, The DFS procured a vendor to administer the Program, qualified inspectors to conduct mitigation inspections, and qualified contractors who agreed to provide mitigation repairs and retrofitting under the grant portion of the Program. ¹⁴ The DFS compiled a list of approved vendors that homeowners participating in the Program may choose for inspections and mitigation work. ¹⁵

On November 18, 2022, a web-based application for homeowners to request mitigation inspections and grant funds went live. ¹⁶ Between May 26, 2022 and February 28, 2023, 16,724 mitigation inspections were completed and 2,979 grant applications were approved. ¹⁷

¹⁰ Section 215.5586(2)(b), F.S.

¹¹ Section 215.5586(2)(g), F.S.

¹² Section 215.5586(2)(a)6., F.S.

¹³ Section 215.5586(10), F.S.

¹⁴ Florida Department of Financial Services, Agency Analysis of 2023 Senate Bill 748, p. 1 (Mar. 1, 2023).

¹⁵ *Id*.

¹⁶ *Id*.

¹⁷ *Id*.

Inspectors completing mitigation inspections under the MSFH Program must complete the Uniform Mitigation Verification Inspection Form (Inspection Form), as revised by the Office of Insurance Regulation on January 12, 2023. The mitigation inspection report provided to the homeowner includes the completed Inspection Form, as well as the information already required by statute, ¹⁹ including:

- A summary of the results of the mitigation inspection identifying recommended improvements a homeowner may undertake;
- A range of cost estimates regarding the recommended improvements; and
- Estimated property insurance premium discounts based on the mitigation measures the homeowner has completed.²⁰

III. Effect of Proposed Changes:

Section 1 amends s. 215.5586. F.S., relating to the My Safe Florida Home Program to:

- Provide that the Program use licensed, rather than certified, inspectors to provide hurricane mitigation inspections on site-built, single-family, residential properties that have been granted a homestead exemption;
- Revise the information provided to homeowners as part of a hurricane mitigation inspection to include information regarding estimated premium discounts, rather than insurer-specific premium discounts;
- Provide that the Program may select as a mitigation inspector a home inspector licensed under s. 468.8314, F.S., who has completed at least 3 hours of hurricane mitigation training approved by the Construction Industry Licensing Board, which training includes hurricane mitigation techniques, compliance with the uniform mitigation verification form, and completion of a proficiency exam;
- Provide that the Program may no longer select as a mitigation inspector a person who has at least 2 years of experience in residential construction or residential building inspection and has received specialized training in hurricane mitigation procedures;
- Provide that the inspector background screening be a "level II" background screening;
- Provide that inspections may only be done on a property for which a homestead exemption has been granted;
- Remove the requirement that a property eligible for a mitigation grants must have undergone an acceptable hurricane mitigation inspection after July 1, 2008, but keep the requirement that the property must have undergone an acceptable hurricane mitigation inspection by the Program;
- Delete the requirement that a property eligible for a mitigation grant must be located in the "wind-borne debris region";
- Delete the provision that mitigation projects be subject to random reinspection;
- Remove "brace gable ends" and "upgrading roof covering from code to code plus" from the list of eligible mitigation grant projects;
- Increase the amount, from \$5,000 to \$10,000, that low-income homeowners may receive from a grant and not have to provide a matching amount;

¹⁹S. 215.5586(1)(a), F.S.

¹⁸ *Id*.

²⁰ Department of Financial Services, *supra* note 14, at 2.

• Remove a provision authorizing low-income homeowners to use grant funds to make repairs to existing structures that are necessary for the mitigation improvement;

- Authorize, rather than require, the Program to develop brochures that provide information on the benefits of residential hurricane damage mitigation for distribution to Citizens Property Insurance Corporation, general contractors, roofing contractors, and real estate licensees;
- Delete the requirement that contracts valued at \$1 million or more entered into by the Program be reviewed and approved by the Legislative Budget Commission;
- Require the DFS to develop a quality assurance and reinspection program, which may use random sampling to perform the quality assurance portion of the program, that will determine whether initial inspections and mitigation improvements are completed in a manner consistent with the intent of the program; and
- Revise the contents of the annual report to include the "estimated" average annual amount of
 insurance premium discounts and total "estimated" annual amount of insurance premium
 discounts homeowners received from insurers as a result of mitigation projects funded by the
 program.

Section 2 reenacts s. 215.5588(3), F.S., relating to the Florida Disaster Recovery Program, to incorporate the amendments made to s. 215.5586, F.S., by the bill.

The effective date of the bill is July 1, 2023.

IV. Constitutional Issues:

A.	Municipality/County Mandates Restrictions:
	None

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

The bill increases the number of homeowners eligible for the Program.

C. Government Sector Impact:

While the bill increases the number of homeowners eligible for the Program, it does not appropriate additional finds.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 215.5586 and 215.5588.

IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Banking and Insurance Committee on March 15, 2023:

The committee substitute makes the following changes:

- Removes the proposed change to include townhomes in the Program;
- Deletes proposed authority for the Department of Financial Services to create criteria prioritizing inspection applications; and
- Adds the Citizens Property Insurance Corporation to the list of entities that may receive Program brochures for redistribution.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

LEGISLATIVE ACTION Senate House Comm: RCS 03/17/2023

The Committee on Banking and Insurance (Boyd) recommended the following:

Senate Amendment (with title amendment)

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Delete lines 72 - 248

4 and insert:

damage.

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(b) The Department of Financial Services shall contract with wind certification entities to provide hurricane mitigation inspections. The inspections provided to homeowners, at a minimum, must include:

1. A home inspection and report that summarizes the results

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and identifies recommended improvements a homeowner may take to mitigate hurricane damage.

- 2. A range of cost estimates regarding the recommended mitigation improvements.
- 3. Insurer-specific Information regarding estimated premium discounts, correlated to the current mitigation features and the recommended mitigation improvements identified by the inspection.
- (c) (b) To qualify for selection by the department as a wind certification entity to provide hurricane mitigation inspections, the entity must shall, at a minimum, meet the following requirements:
- 1. Use hurricane mitigation inspectors who are licensed or certified as:
 - a. Are certified as A building inspector under s. 468.607;
- b. Are licensed as A general, building, or residential contractor under s. 489.111;
- c. Are licensed as A professional engineer under s. 471.015 and who have passed the appropriate equivalency test of the building code training program as required by s. 553.841;
- d. Are licensed as A professional architect under s. 481.213; or
- e. A home inspector under s. 468.8314 and who have completed at least 3 hours of hurricane mitigation training approved by the Construction Industry Licensing Board, which training must include hurricane mitigation techniques, compliance with the uniform mitigation verification form, and completion of a proficiency exam Have at least 2 years of experience in residential construction or residential building

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inspection and have received specialized training in hurricane mitigation procedures. Such training may be provided by a class offered online or in person.

- 2. Use hurricane mitigation inspectors who also:
- a. have undergone drug testing and a background screening. The department may conduct criminal record checks of inspectors used by wind certification entities. Inspectors must submit a set of the fingerprints to the department for state and national criminal history checks and must pay the fingerprint processing fee set forth in s. 624.501. The fingerprints must shall be sent by the department to the Department of Law Enforcement and forwarded to the Federal Bureau of Investigation for processing. The results must shall be returned to the department for screening. The fingerprints must shall be taken by a law enforcement agency, designated examination center, or other department-approved entity; and
- b. Have been certified, in a manner satisfactory to the department, to conduct the inspections.
- 3. Provide a quality assurance program including a reinspection component.
- (c) The department shall implement a quality assurance program that includes a statistically valid number of reinspections.
- (d) An application for an inspection must contain a signed or electronically verified statement made under penalty of perjury that the applicant has submitted only a single application for that home.
- (e) The owner of a site-built, single-family, residential property for which a homestead exemption has been granted may

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apply for and receive an inspection without also applying for a grant pursuant to subsection (2) and without meeting the requirements of paragraph (2)(a).

- (2) MITIGATION GRANTS.-Financial grants shall be used to encourage single-family, site-built, owner-occupied, residential property owners to retrofit their properties to make them less vulnerable to hurricane damage.
- (a) For a homeowner to be eligible for a grant, the following criteria must be met:
- 1. The homeowner must have been granted a homestead exemption on the home under chapter 196.
- 2. The home must be a dwelling with an insured value of \$500,000 or less. Homeowners who are low-income persons, as defined in s. 420.0004(11), are exempt from this requirement.
- 3. The home must undergo have undergone an acceptable hurricane mitigation inspection as provided in subsection (1) after July 1, 2008.
- 4. The home must be located in the "wind-borne debris region" as that term is defined in the Florida Building Code.
- 5. The building permit application for initial construction of the home must have been made before January 1, 2008.
- 5.6. The homeowner must agree to make his or her home available for inspection once a mitigation project is completed.

An application for a grant must contain a signed or electronically verified statement made under penalty of perjury that the applicant has submitted only a single application and must have attached documents demonstrating the applicant meets the requirements of this paragraph.

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- (b) All grants must be matched on the basis of \$1 provided by the applicant for \$2 provided by the state up to a maximum state contribution of \$10,000 toward the actual cost of the mitigation project.
- (c) The program shall create a process in which contractors agree to participate and homeowners select from a list of participating contractors. All mitigation must be based upon the securing of all required local permits and inspections and must be performed by properly licensed contractors. Mitigation projects are subject to random reinspection of up to at least 5 percent of all projects. Hurricane mitigation inspectors qualifying for the program may also participate as mitigation contractors as long as the inspectors meet the department's qualifications and certification requirements for mitigation contractors.
- (d) Matching fund grants shall also be made available to local governments and nonprofit entities for projects that will reduce hurricane damage to single-family, site-built, owneroccupied, residential property. The department shall liberally construe those requirements in favor of availing the state of the opportunity to leverage funding for the My Safe Florida Home Program with other sources of funding.
- (e) When recommended by a hurricane mitigation inspection, grants may be used for the following improvements:
 - 1. Opening protection.
 - 2. Exterior doors, including garage doors.
 - 3. Brace gable ends.
 - 4. Reinforcing roof-to-wall connections.
 - 4.5. Improving the strength of roof-deck attachments.



6. Upgrading roof covering from code to code plus.

5.7. Secondary water barrier for roof.

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The department may require that improvements be made to all openings, including exterior doors and garage doors, as a condition of reimbursing a homeowner approved for a grant. The department may adopt, by rule, the maximum grant allowances for any improvement allowable under this paragraph.

- (f) Grants may be used on a previously inspected existing structure or on a rebuild. A rebuild is defined as a site-built, single-family dwelling under construction to replace a home that was destroyed or significantly damaged by a hurricane and deemed unlivable by a regulatory authority. The homeowner must be a low-income homeowner as defined in paragraph (g), must have had a homestead exemption for that home before prior to the hurricane, and must be intending to rebuild the home as that homeowner's homestead.
- (q) Low-income homeowners, as defined in s. 420.0004(11), who otherwise meet the requirements of paragraphs (a), (c), (e), and (f) are eligible for a grant of up to \$10,000 \$5,000 and are not required to provide a matching amount to receive the grant. Additionally, for low-income homeowners, grant funding may be used for repair to existing structures leading to any of the mitigation improvements provided in paragraph (e), limited to 20 percent of the grant value. The program may accept a certification directly from a low-income homeowner that the homeowner meets the requirements of s. 420.0004(11) if the homeowner provides such certification in a signed or electronically verified statement made under penalty of perjury.



(h) The department shall establish objective, reasonable criteria for prioritizing grant applications, consistent with the requirements of this section.

(i) The department shall develop a process that ensures the most efficient means to collect and verify grant applications to determine eligibility and may direct hurricane mitigation inspectors to collect and verify grant application information or use the Internet or other electronic means to collect information and determine eligibility.

- (3) EDUCATION, AND CONSUMER AWARENESS, AND OUTREACH.-
- (a) The department may undertake a statewide multimedia public outreach and advertising campaign to inform consumers of the availability and benefits of hurricane inspections and of the safety and financial benefits of residential hurricane damage mitigation. The department may seek out and use local, state, federal, and private funds to support the campaign.
- (b) The program may develop brochures for distribution to Citizens Property Insurance Corporation, general contractors, roofing contractors, and real estate brokers and sales associates who are licensed under part I of chapter 475 which provide information on the benefits to homeowners of residential hurricane damage mitigation. Citizens Property Insurance Corporation is encouraged to distribute the brochure to its policyholders.

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======== T I T L E A M E N D M E N T ========= 181

182 And the title is amended as follows:

Delete lines 7 - 17

184 and insert:



granted a homestead exemption; revising the
information provided to homeowners as part of a
hurricane mitigation inspection; revising the
hurricane mitigation inspectors that may be selected
by the Department of Financial Services to provide
hurricane mitigation inspections; deleting a provision
requiring the department to implement a certain
quality assurance program; revising the criteria for

By Senator Boyd

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20-00634A-23 2023748

A bill to be entitled An act relating to the My Safe Florida Home Program; amending s. 215.5586, F.S.; providing that licensed, rather than certified, inspectors are to provide hurricane mitigation inspections on site-built, single-family, residential properties that have been granted a homestead exemption; specifying that townhouses are included in such properties; revising the information provided to homeowners as part of a hurricane mitigation inspection; revising the hurricane mitigation inspectors that may be selected by the Department of Financial Services to provide hurricane mitigation inspections; deleting a provision requiring the department to implement a certain quality assurance program; authorizing the department to establish specified criteria for prioritizing inspection applications; revising the criteria for mitigation grant eligibility for homeowners; deleting a provision that subjects mitigation projects to random reinspection for a specified timeframe; revising the improvements for which mitigation grants may be used; revising the amount low-income homeowners may receive from the department under the grant program; deleting a provision authorizing low-income homeowners to use grant funds for specified purposes; deleting a requirement that the department establish specified criteria for prioritizing grant applications; authorizing, rather than requiring, the program to develop and distribute certain brochures to

Page 1 of 12

 ${\bf CODING:}$ Words ${\bf stricken}$ are deletions; words ${\bf \underline{underlined}}$ are additions.

Florida Senate - 2023 SB 748

20-00634A-23 2023748 30 specified persons; deleting a provision requiring 31 certain contracts entered into by the department to be 32 reviewed and approved by the Legislative Budget 33 Commission; requiring the department to develop a certain quality assurance and reinspection program; 34 35 revising the contents of the annual report the 36 department is required to deliver to the Legislature; 37 conforming provisions to changes made by the act; 38 making technical changes; reenacting s. 215.5588(3), 39 F.S., relating to the Florida Disaster Recovery 40 Program, to incorporate the amendments made to s. 41 215.5586, F.S., in a reference thereto; providing an effective date. 42 4.3 Be It Enacted by the Legislature of the State of Florida: 44 45 46 Section 1. Section 215.5586, Florida Statutes, is amended 47 to read: 48 215.5586 My Safe Florida Home Program.—There is established 49 within the Department of Financial Services the My Safe Florida Home Program. The department shall provide fiscal 50 accountability, contract management, and strategic leadership 51 for the program, consistent with this section. This section does 53 not create an entitlement for property owners or obligate the

Page 2 of 12

state in any way to fund the inspection or retrofitting of

residential property in this state. Implementation of this

the intent of the Legislature that the My Safe Florida Home

Program provide licensed trained and certified inspectors to

program is subject to annual legislative appropriations. It is

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20-00634A-23 2023748

perform inspections for owners of site-built, single-family, residential properties and grants to eligible applicants as funding allows. The program shall develop and implement a comprehensive and coordinated approach for hurricane damage mitigation that may include the following:

(1) HURRICANE MITIGATION INSPECTIONS.-

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- (a) <u>Licensed Certified</u> inspectors <u>are</u> to provide <u>home</u> homeretrofit inspections of site-built, single-family, residential properties for which a homestead exemption has been granted, property may be offered to determine what mitigation measures are needed, what insurance premium discounts may be available, and what improvements to existing residential properties are needed to reduce the property's vulnerability to hurricane damage. The term "single-family, residential property" includes those properties defined as townhouses in s. 481.203.
- (b) The Department of Financial Services shall contract with wind certification entities to provide hurricane mitigation inspections. The inspections provided to homeowners, at a minimum, must include:
- 1. A home inspection and report that summarizes the results and identifies recommended improvements a homeowner may take to mitigate hurricane damage.
- $2\,.$ A range of cost estimates regarding the recommended mitigation improvements.
- 3. Insurer-specific Information regarding <u>estimated</u> premium discounts, correlated to the current mitigation features and the recommended mitigation improvements identified by the inspection.
 - (c) (b) To qualify for selection by the department as a wind

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88	certification entity to provide hurricane mitigation
89	inspections, the entity $\underline{\text{must}}$ $\underline{\text{shall}}$, at a minimum, meet the
90	following requirements:
91	1. Use hurricane mitigation inspectors who $\underline{\text{are licensed or}}$
92	<pre>certified as:</pre>
93	a. Are certified as A building inspector under s. 468.607;
94	b. Are licensed as A general, building, or residential
95	contractor under s. 489.111;
96	c. Are licensed as A professional engineer under s. 471.015
97	and who have passed the appropriate equivalency test of the
98	building code training program as required by s. 553.841;
99	d. Are licensed as A professional architect under s.
100	481.213; or
101	e. A home inspector under s. 468.8314 and who have
102	completed at least 3 hours of hurricane mitigation training
103	approved by the Construction Industry Licensing Board, which
104	training must include hurricane mitigation techniques and
105	compliance with the uniform mitigation verification form and
106	<pre>completion of a proficiency exam</pre> Have at least 2 years of
107	experience in residential construction or residential building
108	inspection and have received specialized training in hurricane
109	mitigation procedures. Such training may be provided by a class
110	offered online or in person.
111	2. Use hurricane mitigation inspectors who also÷
112	$rac{a.}{c}$ have undergone drug testing and a $rac{ ext{level II}}{c}$ background
113	screening. The department may conduct criminal record checks of
114	inspectors used by wind certification entities. Inspectors must
115	submit a set of $\ensuremath{\text{the}}$ fingerprints to the department for state and
116	national criminal history checks and must pay the fingerprint

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processing fee set forth in s. 624.501. The fingerprints <u>must</u> shall be sent by the department to the Department of Law Enforcement and forwarded to the Federal Bureau of Investigation for processing. The results <u>must</u> shall be returned to the department for screening. The fingerprints <u>must</u> shall be taken by a law enforcement agency, designated examination center, or other department-approved entity; and

b. Have been certified, in a manner satisfactory to the department, to conduct the inspections.

3. Provide a quality assurance program including a reinspection component.

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(c) The department shall implement a quality assurance program that includes a statistically valid number of reinspections.

- (d) An application for an inspection must contain a signed or electronically verified statement made under penalty of perjury that the applicant has submitted only a single application for that home.
- (e) The owner of a site-built, single-family, residential property for which a homestead exemption has been granted may apply for and receive an inspection without also applying for a grant pursuant to subsection (2) and without meeting the requirements of paragraph (2)(a).
- (f) The department may establish objective, reasonable criteria for prioritizing inspection applications, consistent with the requirements of this section.
- (2) MITIGATION GRANTS.—Financial grants shall be used to encourage single-family, site-built, owner-occupied, residential property owners to retrofit their properties to make them less

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20-00634A-23 2023748 146 vulnerable to hurricane damage. 147 (a) For a homeowner, including an owner of a townhouse as 148 defined in s. 481.203, to be eligible for a grant, the following 149 criteria must be met: 150 1. The homeowner must have been granted a homestead exemption on the home under chapter 196. 151 2. The home must be a dwelling with an insured value of 152 153 \$500,000 or less. Homeowners who are low-income persons, as defined in s. 420.0004(11), are exempt from this requirement. 154 155 3. The home must undergo have undergone an acceptable 156 hurricane mitigation inspection as provided in subsection (1) after July 1, 2008. 157 4. The home must be located in the "wind-borne debris 158 region" as that term is defined in the Florida Building Code. 159 160 5. The building permit application for initial construction 161 of the home must have been made before January 1, 2008. 162 5.6. The homeowner must agree to make his or her home available for inspection once a mitigation project is completed. 163 164 165 An application for a grant must contain a signed or electronically verified statement made under penalty of perjury 166 that the applicant has submitted only a single application and 167 168 must have attached documents demonstrating the applicant meets 169 the requirements of this paragraph. 170 (b) All grants must be matched on the basis of \$1 provided by the applicant for \$2 provided by the state up to a maximum 171 state contribution of \$10,000 toward the actual cost of the 172 173 mitigation project.

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(c) The program shall create a process in which contractors

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agree to participate and homeowners select from a list of participating contractors. All mitigation must be based upon the securing of all required local permits and inspections and must be performed by properly licensed contractors. Mitigation projects are subject to random reinspection of up to at least 5 percent of all projects. Hurricane mitigation inspectors qualifying for the program may also participate as mitigation contractors as long as the inspectors meet the department's qualifications and certification requirements for mitigation contractors.

- (d) Matching fund grants shall also be made available to local governments and nonprofit entities for projects that will reduce hurricane damage to single-family, site-built, owner-occupied, residential property. The department shall liberally construe those requirements in favor of availing the state of the opportunity to leverage funding for the My Safe Florida Home Program with other sources of funding.
- (e) When recommended by a hurricane mitigation inspection, grants may be used for the following improvements:
 - 1. Opening protection.

- 2. Exterior doors, including garage doors.
- 3. Brace gable ends.
- 4. Reinforcing roof-to-wall connections.
- 4.5. Improving the strength of roof-deck attachments.
- 6. Upgrading roof covering from code to code plus.
- 5.7. Secondary water barrier for roof.

The department may require that improvements be made to all openings, including exterior doors and garage doors, as a

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condition of reimbursing a homeowner approved for a grant. The department may adopt, by rule, the maximum grant allowances for any improvement allowable under this paragraph.

20-00634A-23

2.07

2.31

- (f) Grants may be used on a previously inspected existing structure or on a rebuild. A rebuild is defined as a site-built, single-family dwelling under construction to replace a home that was destroyed or significantly damaged by a hurricane and deemed unlivable by a regulatory authority. The homeowner must be a low-income homeowner as defined in paragraph (g), must have had a homestead exemption for that home Defore prior to the hurricane, and must be intending to rebuild the home as that homeowner's homestead.
- (g) Low-income homeowners, as defined in s. 420.0004(11), who otherwise meet the requirements of paragraphs (a), (c), (e), and (f) are eligible for a grant of up to \$10,000 \$5,000 and are not required to provide a matching amount to receive the grant. Additionally, for low-income homeowners, grant funding may be used for repair to existing structures leading to any of the mitigation improvements provided in paragraph (e), limited to 20 percent of the grant value. The program may accept a certification directly from a low-income homeowner that the homeowner meets the requirements of s. 420.0004(11) if the homeowner provides such certification in a signed or electronically verified statement made under penalty of perjury.
- (h) The department shall establish objective, reasonable eriteria for prioritizing grant applications, consistent with the requirements of this section.

(i) The department shall develop a process that ensures the most efficient means to collect and verify grant applications to

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determine eligibility and may direct hurricane mitigation inspectors to collect and verify grant application information or use the Internet or other electronic means to collect information and determine eligibility.

2.57

- (3) EDUCATION, AND CONSUMER AWARENESS, AND OUTREACH.-
- (a) The department may undertake a statewide multimedia public outreach and advertising campaign to inform consumers of the availability and benefits of hurricane inspections and of the safety and financial benefits of residential hurricane damage mitigation. The department may seek out and use local, state, federal, and private funds to support the campaign.
- (b) The program may develop brochures for distribution to general contractors, roofing contractors, and real estate brokers and sales associates who are licensed under part I of chapter 475 which provide information on the benefits to homeowners of residential hurricane damage mitigation.

 Contractors are encouraged to distribute the brochures to homeowners at the first meeting with a homeowner who is considering contracting for home or roof repair or contracting for the construction of a new home. Real estate brokers and sales associates are encouraged to distribute the brochure to clients before the purchase of a home. The brochures may be made available electronically.
- (4) FUNDING.—The department may seek out and leverage local, state, federal, or private funds to enhance the financial resources of the program.
- (5) RULES.—The Department of Financial Services shall adopt rules pursuant to ss. 120.536(1) and 120.54 to govern the program; implement the provisions of this section; including

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20-00634A-23 rules governing hurricane mitigation inspections and grants, mitigation contractors, and training of inspectors and contractors; and carry out the duties of the department under (6) HURRICANE MITIGATION INSPECTOR LIST.—The department shall develop and maintain as a public record a current list of 2.68 hurricane mitigation inspectors authorized to conduct hurricane mitigation inspections pursuant to this section. (7) PUBLIC OUTREACH FOR CONTRACTORS AND REAL ESTATE BROKERS AND SALES ASSOCIATES. The program shall develop brochures for

AND SALES ASSOCIATES. The program shall develop brochures for distribution to general contractors, roofing contractors, and real estate brokers and sales associates licensed under part I of chapter 475 explaining the benefits to homeowners of residential hurricane damage mitigation. The program shall encourage contractors to distribute the brochures to homeowners at the first meeting with a homeowner who is considering contracting for home or roof repairs or contracting for the construction of a new home. The program shall encourage real estate brokers and sales associates licensed under part I of chapter 475 to distribute the brochures to clients prior to the purchase of a home. The brochures may be made available electronically.

(8) CONTRACT MANAGEMENT.-

(a) The department may contract with third parties for grants management, inspection services, contractor services for low-income homeowners, information technology, educational outreach, and auditing services. Such contracts are shall be considered direct costs of the program and are shall not be subject to administrative cost limits, but contracts valued at

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\$1 million or more shall be subject to review and approval by the Legislative Budget Commission. The department shall contract with providers that have a demonstrated record of successful business operations in areas directly related to the services to be provided and shall ensure the highest accountability for use of state funds, consistent with this section.

(b) The department shall implement a quality assurance and reinspection program that determines whether initial inspections and home improvements are completed in a manner consistent with the intent of the program. The department may use valid random sampling in order to perform the quality assurance portion of the program.

(8)(9) INTENT.—It is the intent of the Legislature that grants made to residential property owners under this section shall be considered disaster-relief assistance within the meaning of s. 139 of the Internal Revenue Code of 1986, as amended.

(9) (10) REPORTS.—The department shall make an annual report on the activities of the program that shall account for the use of state funds and indicate the number of inspections requested, the number of inspections performed, the number of grant applications received, the number and value of grants approved, and the <u>estimated</u> average annual amount of insurance premium discounts and total <u>estimated</u> annual amount of insurance premium discounts homeowners received from insurers as a result of mitigation funded through the program. The report <u>must shall</u> be delivered to the President of the Senate and the Speaker of the House of Representatives by February 1 of each year.

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Section 2. For the purpose of incorporating the amendments

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Florida Senate - 2023 SB 748

20-00634A-23 2023748_ made by this act to section 215.5586, Florida Statutes, in a

made by this act to section 215.5586, Florida Statutes, in a reference thereto, subsection (3) of section 215.5588, Florida Statutes, is reenacted to read:

215.5588 Florida Disaster Recovery Program.-

(3) Up to 78 percent of these funds may be used to complement the grants awarded by the Department of Financial Services under s. 215.5586 and fund other eligible disaster-related activities supporting housing rehabilitation, hardening, mitigation, and infrastructure improvements at the request of the local governments in order to assist the State of Florida in better serving low-income homeowners in single-family housing units, including, but not limited to, condominiums. Up to 20 percent of the funds may be used to provide inspections and mitigation improvements to multifamily units receiving rental assistance under projects of the United States Department of Housing and Urban Development or the Rural Development Division of the United States Department of Agriculture.

Section 3. This act shall take effect July 1, 2023.

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The Florida Senate

Ma	rch 15. 2023	APPEARANCE RECORD	SB 748
	Meeting Date	Deliver both copies of this form to	Bill Number or Topic
Bini	ky + Thounne	Senate professional staff conducting the meeting	WA
	Committee	- te	Amendment Barcode (if applicable)
Name	Tasha Carter	FL's Insumme Consumer Alvocate 850.	413.5723
Address	200 E. Gaines Street	Strut Email tasha	, carterpmyfloridecto, com
	Tillahassue	FL 32399 State Zip	
ī	Speaking: For	Against Information OR Waive Speaking:	In Support
	× .	PLEASE CHECK ONE OF THE FOLLOWING:	
8 I I	n appearing without mpensation or sponsorship.	I am a registered lobbyist, representing: Dept of Financial Services	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules, pdf (flsenate.gov)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

The Florida Senate

748 APPEARANCE RECORD 3/15/23 Bill Number or Topic Meeting Date Deliver both copies of this form to Senate professional staff conducting the meeting Banking & Insurance Amendment Barcode (if applicable) Committee 850-544-9576 Michael Carlson Phone Name Email michael.carlson@piff.net Address 215 S. Monroe St. Ste. 835 Street 32301 FL Tallahassee Zip City State Waive Speaking: In Support OR For Against Information PLEASE CHECK ONE OF THE FOLLOWING: I am not a lobbyist, but received I am a registered lobbyist, I am appearing without something of value for my appearance representing: compensation or sponsorship. (travel, meals, lodging, etc.),

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

Personal Insurance Federation of Florida

This form is part of the public record for this meeting.

S-001 (08/10/2021)

sponsored by:

The Florida Senate

03/15/2023

APPEARANCE RECORD

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Bill Number or Topic

Meeting Date

Deliver both copies of this form to

Ban	iking & Insurand	Ce Senate profess	sional staff conducting	g the meeting	
	Committee	avan-tan-dan-dan-dan-dan-dan-dan-dan-dan-dan-d			Amendment Barcode (if applicable)
Name	AARP - Ivonn	e Fernandez		_ Phone	954-850-7262
Address		h Ave - Suite 605		Email	ifernandez @aarp.org
	Street Doraln	FL	33178		
	City	State	Zip		
	Speaking: For	Against Information	o OR w	aive Speakin	g: 🔽 In Support 🔲 Against
		PLEASE CHE	CK ONE OF THE	FOLLOWING	:
	a appearing without apensation or sponsorship.	represer	gistered lobbyist, iting: AARP		I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules, pdf (flsenate.gov)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

The Florida Ser APPEARANCE I		748	
Meeting Date Banking 3 Insurance Deliver both copies of this Senate professional staff conduct	s form to	Bill Number or Topic	
Committee		Amendment Barcode (if applicable)	
Name AUSTIN STOWERS	Phone	413 5939	
Address 200 E Gaims	Email austinist	towers @ my floride cfo. com	
Street Tallahasin FL 32399 City State Zip			
City State Zip			
Speaking: For Against Information OR	Waive Speaking:	In Support Against	
PLEASE CHECK ONE OF TH I am appearing without a registered lobbyist, representing:	E FOLLOWING:	I am not a lobbyist, but received something of value for my appearance	
CFO JIMMY PATRON	uls	(travel, meals, lodging, etc.), sponsored by:	

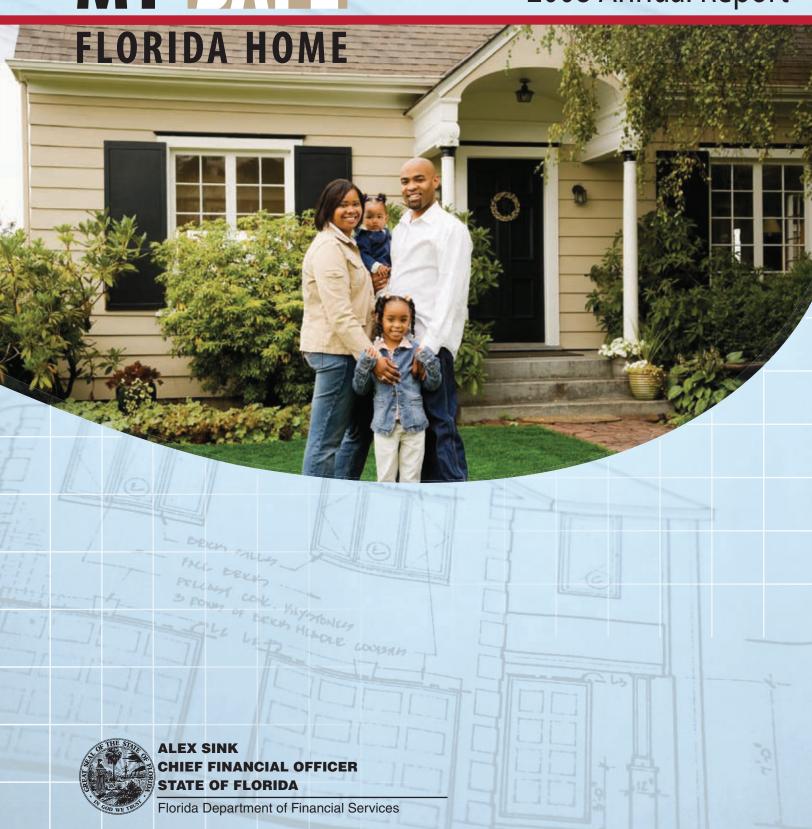
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This form is part of the public record for this meeting.

S-001 (08/10/2021)



2008 Annual Report



LETTER FROM FLORIDA'S CHIEF FINANCIAL OFFICER

February 1, 2009

Honorable Jeff Atwater, President of Florida Senate Honorable Ray Sansom, Speaker of the Florida House of Representatives Citizens of Florida

Dear President Atwater, Speaker Sansom and Citizens of Florida:

I am pleased to present you with the second annual report of the My Safe Florida Home program in accordance with Section 215.5586 (12), Florida Statutes. The Legislature demonstrated foresight and a commitment to the people of this state by investing in the My Safe Florida Home program.

Strengthening homes in Florida through mitigation is critical to better protecting homeowners against the devastating effects of hurricanes and helping to reduce the state's exposure to catastrophic damage. Mitigation also plays a key role in keeping property insurance coverage available to and affordable for hardworking Floridians.

Our office has heard from many homeowners who have saved hundreds of dollars on their hurricane insurance as a result of the free hurricane mitigation inspections and grant funds offered through this unique and innovative program. The program is also working to help foster a "culture of preparedness" among homeowners, communities and mitigation professionals through its services and public education efforts.

The results achieved for homeowners and our communities – more than 391,000 inspections performed and 39,000 grants awarded as of January 30, 2009 – will have a positive impact on our families and communities for years to come.

It is my goal through the My Safe Florida Home program to help build a culture of mitigation in our state.

Sincerely,





Alex Sink Chief Financial Officer

My Safe Florida Home Advisory Council

Miriam Lopez
TransAtlantic Bank

J. Otis Black
State Farm Insurance Company

Robert "Bob" Farr Can Do Service Corporation

Kurtis "Kurt" Gurley *University of Florida*

D. Alan Hays
State Representative

Carlos Lopez-Cantera State Representative

Michael "Mike" S. Bennett State Senator

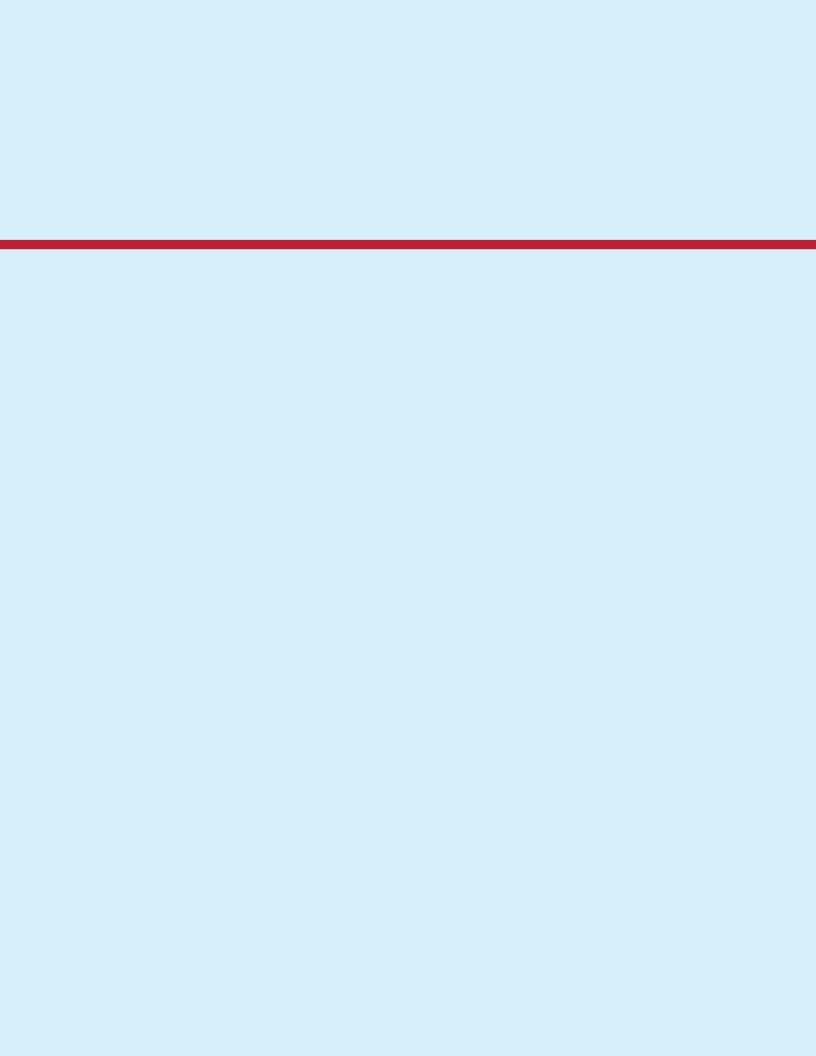
Paula Dockery
State Senator

Leslie Chapman-Henderson Federal Alliance for Safe Homes

Jack Nicholson
Florida Hurricane Catastrophe
Fund

Scott Wallace Citizens Property Insurance Corporation

William "Craig" Fugate
Division of Emergency
Management
Department of Community Affairs







OUR MISSION

is to help Floridians learn how to harden their homes and take steps to better protect themselves and their families from hurricane damage.

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History of the Program

FLORIDA HOME

During the 2004 and 2005 hurricane seasons, more than \$33 billion in insured property damage was inflicted on more than 2.8 million Florida homeowners. Following the storms, Florida began to experience a decline in the availability of property insurance and an increase in its cost.

Florida's geography makes it especially vulnerable to property damage from natural disasters. Coastal exposures represent



79 percent of all property exposure in the state. With more than 4.4 million single-family, site-built homes representing \$2.4 trillion in insurance exposure in Florida, strengthening homes against hurricanes is a viable option for keeping property insurance coverage available and affordable for homeowners and would help reduce the state's exposure to catastrophic losses. Of 4.4 million homes in Florida, 86 percent were built prior to the adoption of stronger building codes in 2002.

In 2006, state lawmakers took action and appropriated \$250 million to create the Florida Comprehensive Hurricane Damage Mitigation Program, and directed the Florida Department of Financial Services (DFS) to implement and administer the program.

Subsequently renamed the My Safe Florida Home (MSFH) program, it was created to help Floridians identify and make improvements to strengthen their homes against hurricanes through free hurricane mitigation inspections and grant funds. Florida Statutes direct the MSFH program to target its resources to homeowners living in single-family, site-built homes in Florida by providing up to 400,000 free hurricane mitigation inspections and at least 35,000 grants.

To maximize service delivery and leverage resources, the MSFH program has a three-pronged approach for delivering services:

- Through the Department of Financial Services
- Through local governments
- Through non-profit organizations

The MSFH program uses a trained workforce of more than 1,200 hurricane mitigation inspectors to perform free inspections and more than 2,000 licensed contractors to make specific improvements, including but not limited to protecting or replacing window and door openings, and strengthening roofs by bracing gable end walls. The program has developed new technology and undertaken public outreach efforts to further enhance service delivery.

Goals & Objectives



FLORIDA HOME

GOAL: Help Floridians better protect their property and assets.

OBJECTIVE: To increase the strength of single-family, site-built homes to withstand hurricane damage and minimize losses.

STRATEGIES:

- 1. Provide up to 400,000 free hurricane mitigation inspections.
- 2. Provide at least 35,000 grants to help homeowners strengthen their homes.
- 3. Partner with local governments and non-profit organizations to leverage resources to harden low-income homes.

OUTCOME: Increase in the strength of Florida's homes as measured by the Home Structure Rating Scale.

GOAL: Help Floridians save money on their insurance premiums.

OBJECTIVE: Increase the number of homeowners obtaining savings on their hurricane insurance.

STRATEGIES:

- 1. Provide up to 400,000 free hurricane mitigation inspections.
- 2. Provide at least 35,000 grants to help homeowners strengthen their homes.
- 3. Facilitate homeowners' access to insurance discounts or credits for which they are eligible from their insurance companies.
- 4. Implement a statewide public education campaign.

OUTCOME: Increase in the amount of insurance premium dollars saved by homeowners following a state-sponsored hurricane mitigation inspection.

GOAL: Promote public education and awareness of the financial and safety benefits of mitigation.

OBJECTIVE: Increase the public's awareness of the financial and safety benefits of mitigation.

STRATEGIES:

- 1. Provide up to 400,000 free hurricane mitigation inspections.
- 2. Implement a statewide public education campaign.
- 3. Provide training and education to mitigation stakeholders including but not limited to inspectors, contractors, realtors and insurance agents.

OUTCOME: Increase in the number of homeowners seeking information (contacting us online, by phone or attending events).

"We feel fortunate to have this grant and to have established a safer residence which not only benefits us but everyone else living within our community and in the state."

- James King, Sarasota Homeowner and MSFH Grant Recipient

"I would like to thank you and the State of Florida for giving us this program. This program gave me the impetus to make long needed improvements in my 45 year old home. I have never been aided by any government organization before... Thanks to this program."

Margaret Wilsten, Winter
 Park Homeowner and MSFH
 Grant Recipient

"I thank the State of Florida for coming up with such a wonderful program as this to help us middle class people protect themselves and their property."

- John Hess, Boca Raton Homeowner and MSFH Grant Recipient



Hurricane Mitigation Inspections

FLORIDA HOME

Statutory Requirements

Florida Statutes direct the My Safe Florida Home program to provide up to 400,000 free hurricane mitigation inspections to homeowners residing in single-family, site-built homes statewide.

The program is required to contract with a "Wind Certification Entity" that, at a minimum must use inspectors who:

- Are certified as a building inspector under Section 468.607, Florida Statutes;
- Are a licensed general or residential contractor under Section 489.111, Florida Statutes:
- Are a licensed professional engineer under Section 467.015, Florida Statues, and have passed the appropriate equivalency test of the Building Code Training Program as required by Section 553.841, Florida Statutes;
- Are a licensed professional architect under Section 481.213, Florida Statutes; or
- Have at least two years experience in residential construction or residential building inspections and have received specialized training in hurricane mitigation procedures.

Wind Certification Entities are also required to provide homeowners with a report that:

- 1. Recommends up to seven improvements that could be made to better protect the home against hurricanes;
- 2. Provides cost estimates to make recommended improvements;
- 3. Outlines potential insurance discounts available based on the current structure of the home if improvements are made;
- 4. Provides a hurricane-resistance rating of the home's current and prospective abilities with improvements.

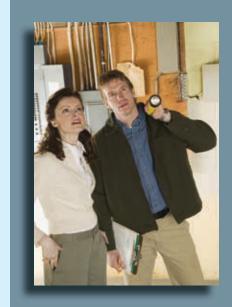
Inspection reports contain recommendations that focus on protecting openings and strengthening roofs in the following categories:

- 1. Roof deck attachment
- 2. Secondary water barrier
- 3. Code-plus roof covering
- 4. Bracing gable end walls
- 5. Strengthening roof-to-wall connections
- 6. Protecting or replacing window openings
- 7. Protecting or replacing doors



Taking steps to increase the hurricane resistance of a home will:

- Make the home safer, providing an increased level of protection for the homeowner.
- Reduce the likelihood of future property losses.
- Reduce the likelihood of damage to irreplacable possessions.
- Reduce the likelihood of being displaced following a storm.
- Reduce the likelihood of having to pay the deductible portion of windstorm insurance.
- Increase a homeowner's eligibility to receive discounts on windstorm insurance.



Eligibility Requirements

Homeowners living in single-family, site-built homes were eligible to apply for the free hurricane mitigation inspection online or by phone. Applications were referred to a wind certification entity on a weekly basis.

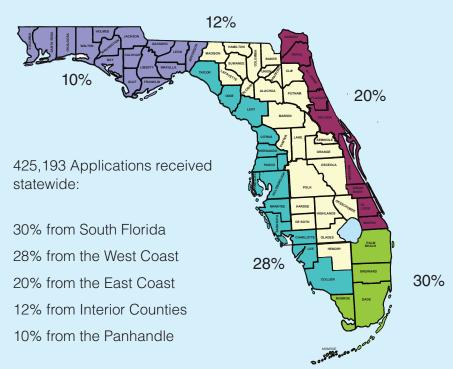
On average, inspections were scheduled within 10 days and an inspection report sent within 30 days. The average insured value of homes inspected by the MSFH program is \$272,315 and the average age of the home is 25 years.

Snapshot of Inspection Applications

Since the program's creation in 2006, more than 425,000 homeowners have applied for a free hurricane mitigation inspection. The greatest number of applicants are from South Florida where the pilot phase initially launched. An overwhelming majority of applicants, nearly 90 percent, applied online.

Nearly 10 percent of homes inspected by the MSFH program are insured with Citizens Property Insurance.

As of January 30, 2009, 391,216 homes have been inspected.

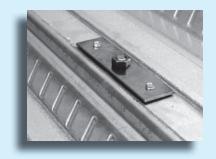




Overview of Improvements

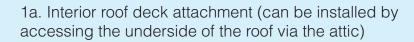
FLORIDA HOME

The My Safe Florida Home inspection primarily focuses on the openings to a home and the interior and exterior features of the roof. On average, an inspection takes approximately 45 minutes. An overview of the seven improvements that may be recommended in the MSFH inspection report is provided below:



Improvement 1 - Improving the strength of the roof deck attachment.

For example, if the roof consists of shingles nailed to plywood sheets, the inspection may reveal that the plywood sheets are not adequately nailed to the roof trusses, and that additional nails and/or longer nails need to be added to reduce the possibility of the plywood being blown off in a hurricane. There are two alternatives under Improvement 1:







Improvement 2 - Creating a secondary water barrier to prevent water intrusion.

For example, using strips of "peel and stick-on" material that cover the joints between the plywood sheets on your roof to reduce leakage until repairs can be made if a hurricane blows off your roof shingles. There are two alternatives under Improvement 2:

2a. Interior secondary water barrier (can be installed by accessing the underside of the roof via the attic)

2b. Exterior secondary water barrier (can be added when a new roof is installed)



Improvement 3 - Improving the survivability of your roof covering.

For example, upgrading to stronger hurricane-resistant roof shingles, attached with properly sized and properly applied roofing nails, to reduce the susceptibility of your roof shingles blowing off in a hurricane. Shingles offering the best protection are designed to withstand hurricane winds of 140 mph or greater.



Improvement 4 - Bracing gable-end walls.

This improvement is made inside your attic to decrease the chance that gable end walls will fail under hurricane wind pressure.

Improvement 5 - Reinforcing roof-to-wall connections.

For example, installing metal tie-down clips that attach roof rafters to walls to decrease the chance that all or a portion of the roof will lift off the house during a hurricane.

Improvements 6 & 7 - Window and Door protection.

The wind inspection report combines Improvements 6 & 7 because it is recommended they be done at the same time, as the rating score always reflects protections for all openings. There are three levels of opening protection under Improvement 6 & 7. Openings include windows, sliding glass doors, a garage door, gable vents, and skylights.

Improvement 6a/7a. Standard – This improvement is the lowest-cost option for protecting openings. On a one-story house, this improvement would provide temporary structural panels for each window that would need to be installed each time a serious storm threatened the home. On a two-story home, this improvement would be a combination of standard shutters (first floor) and permanently attached shutters (second floor).

Improvement 6b/7b. Permanently Attached - Protective devices that are always attached to the house and only need to be deployed when a hurricane is approaching.

Improvement 6c/7c. Permanently Deployed - These are protective devices such as impact-rated glass windows and doors or hurricane screens that require no installation when a hurricane is approaching. Some homeowners may want to upgrade from standard opening protection to permanently attached or permanently deployed protection.











A Glance at the Inspection Report

On average, homeowners who participated in the program received an inspection report within 30 days. The report includes contractor bid sheets to assist the homeowner in collecting estimates for the recommended improvements.

The report provides the homeowner with a hurricane resistance rating designed to provide a general indication of how well the home is expected to perform in the event of a hurricane. The report indicates the beneficial features that contribute to the rating and improvement plans to increase its rating. Examples of beneficial features include:

- One Story
- Non-tile roof covering
- Florida Building Code compliant roof covering Hurricane level window protection
- Code plus roof decking material
- Intermediate roof deck attachment

- Hip roof shape
- Clip roof-to-wall connection
- Reinforced masonry wall construction
- Restrained foundation

Improvement plans provide the homeowner with the new hurricane wind resistance rating the home would receive if specific improvements are completed, the estimated cost of the plan and the estimated annual wind insurance savings. An example is provided below:

Plan	Improvement(s) (See Appendix A for Details)	Hurricane Wind Resistance Rating	Estimated Cost**	Estimated Annual Premium Savings*	
	(See Appendix A for Details)			Percent	Dollars
	Current condition of house	11	\$0	21% - 28%	\$41 - \$54
А	Roof deck attachment - interior Recommended Improvement 1a	27	\$4,650	30% - 33%	\$58 - \$64
	Secondary water barrier - interior Recommended Improvement 2a				
В	Window and door protection Recommended Improvement 6a7a	36	\$6,024	31% - 32%	\$60 - \$62
С	Roof deck attachment - interior Recommended Improvement 1a	62	\$10,674	35% - 38%	\$68 - \$74
	Secondary water barrier - interior Recommended Improvement 2a				
	Window and door protection Recommended Improvement 6a7a				

^{*} Estimated annual premium savings are based on your current insurance company's windstorm loss reduction credits and your current base wind premium per year. Possible discounts are estimates and do not factor in future rate changes.

^{**} A breakdown of estimated costs for each improvement plan is provided in Section 2 of this report.

Home Structure Rating Scale



FLORIDA HOME

The Home Structure Rating Scale (HSRS) produces a score between 0 and 100 based on structure plus location, with 0 as the score for a very weak structure and 100 the score for a code-plus structure.

In all wind zones, the score for a home constructed under statewide building code standards (March 1, 2002) lies within a scoring range of 40 to 90.

Primary factors considered in the score include:

- Roof shape
- Roof cover year
- Type and strength of roof attachment
- Opening protection
- Number of stories

Secondary factors considered include:

- Masonry walls
- Unbraced gable ends
- Foundation restraint
- Soffits
- Vinyl siding

A home in Gainesville or Orlando will always produce a higher score than the same home in Miami or Sarasota. The HSRS score considers structure plus location. Homeowners only have control over improving the structure. A majority of homeowners believe the score should be tied to the category of storm their home could withstand.

HSRS is largely based on research done in 2001-2002 for single-family, site-built houses and not multi-family structures. Homes built before the 2001 Florida Building Code, depending on location, will typically result in a score below 40 unless multiple code-plus improvements are made.

Legislation (SB 2860) passed in 2008 requires, beginning in 2010, the disclosure of a home's HSRS score at the time a house is bought/sold if insured for \$500,000 or more by Citizens in the wind borne debris region (WBDR). In 2011, all houses in the WDBR regardless of insured value or insurer will have to disclose the HSRS score at the time of closing. As a result, stringent certification and further training of inspectors to fulfill this legislative mandate is critical.

"Yes, it can be expense to 'harden' a home against storm damage, and that's probably why only 17 percent of homes in Florida are now built to meet the state's toughest new building codes. That leaves about 3.5 million existing homes that still need to be toughed up to make families and property owners less vulnerable."

- Tallahassee Democrat Editorial



Hip Roof



Gable Roof



Inspection Results

FLORIDA HOME

Results of Completed Inspections

As of January 30, 2009, of the 391,216 inspections completed 213,478 homeowners, or 55 percent, are eligible for insurance savings without making a single improvement. This represents a potential \$46.9 million in wind insurance savings statewide. Many homeowners have reported greater savings than originally estimated in the MSFH inspection report.

With the exception of a concrete roof, homeowners realize the greatest discount when protecting their openings. Many homeowners are eligible for substantial savings based on the shape of their roof alone.

- An upgrade to a home's roof covering was recommended for 76 percent of homes inspected;
- Reinforcements to a home's roof-to-wall connections were recommended for 18 percent of homes inspected;
- Opening protection for windows, doors, garage doors or any combination of openings was recommended for 91 percent of homes inspected.

Among homes inspected as of January 30, 2009, the frequency in which an improvement has been recommended is as follows:

Roof Deck Attachment (Interior) Roof Deck Attachment (Exterior) Code-Plus Roof Coverings (Includes secondary water barrier) Bracing Gable End Walls Strengthening Roof-to-Wall Connections Percent of Time Improvement is Recommended 69% 76% 42% 42% 76% 18%

Profile of Inspection Customer

Protecting/Replacing Window and

- 10 percent of homes inspected are insured by Citizens.
- 77 percent of homes inspected need new roofs.
- 78 percent of homes inspected are located in the wind-borne debris region.

91%

• 93 percent of homes inspected lack complete opening protection.

Door Openings



Homes inspected score an average of 40 on a scale of 0 to 100 for their ability to withstand damage from hurricane winds. The rating scale, developed by the Office of Insurance Regulation, considers the structure of the home plus its location.

When improvements are tied together as a plan in the inspection report, homeowners can consider the costs to make improvements, potential insurance savings available and the increase in their home's rating. Among homes inspected, average costs, discounts and movement on the rating scale by plan are as follows:

Plan A:

Estimated Costs \$4,010 Average Discounts* 25%

Rating Scale Moved 40 to 50 (10 point increase)

Plan B:

Estimated Costs \$9,364 Average Discounts* 28%

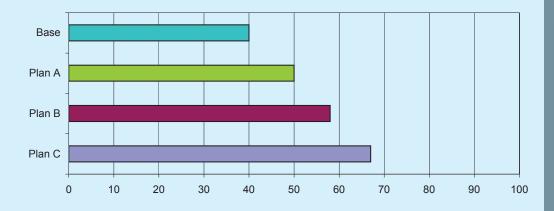
Rating Scale Moved 40 to 58 (18 point increase)

Plan C:

Estimated Costs \$13,228 Average Discounts* 31%

Rating Scale Moved 40 to 67 (27 point increase)

^{*} Wind portion on premium



"Like many Floridians, one of my biggest concerns is Florida's hurricane season. The My Safe Florida Home program was a God send for me and my family. I would like to thank you and the State of Florida for this wonderful program."

- Anthony Smith, Flagler Beach Homeowner and MSFH Grant Recipient

"Please accept this thank you to you and the My Safe Florida Home program for offering the program which allowed us compensation for improving our home with hurricane windows and doors."

 Barb Cartwright, Port Charlotte Homeowner and MSFH Grant Recipient





Mitigation Discounts

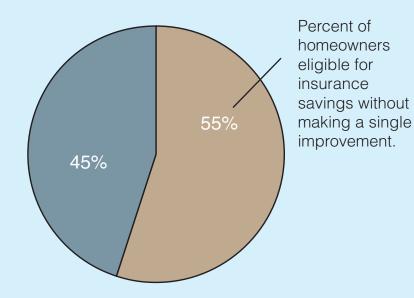
In 2007, Chief Financial Officer Alex Sink called for an Emergency Rule providing the MSFH program the authority to complete a uniform form - "Uniform Mitigation Verification Form," developed by the Office of Insurance Regulation (OIR) that insurers must use to verify discounts. As a result, the MSFH program immediately began providing this form to help homeowners who had received an inspection access insurance discounts for which they were eligible.

After the emergency rule expired, the program modified its contracts to require MSFH inspectors to complete this form at the time of inspection.

A county-by-county breakdown of average discounts and wind premiums is available in the Appendix.

Mitigation Discounts

Roof Geometry					
Hip Roof	28%				
Roof Covering					
Florida Building Code Approved Shingles	7%				
Concrete Roof	80%				
Roof Deck Attac	hment				
Plywood/OSB with 8d nails (spaced 6" /6"-12" apart)	9%				
Dimensional Lumber	9%				
Concrete	80%				
Roof-To-Wall Attachment					
Clips	18%				
Single Wrap	20%				
Double Wrap	21%				
Secondary Water Resistance (SWR)					
SWR applied to a hip roof	32%				
SWR applied to other roof shapes	6%				
Opening Prot	ection				



- Estimated mitigation discounts statewide is \$46.9 million.
- Of 213,478 Floridians statewide the average discount is \$220 with an average wind premium of \$1,080.

(as filed with the Florida Office of Insurance Regulation by insurance companies)

29%

Basic Shutters

^{*} These discounts apply only to the hurricane portion of your insurance premium. Some insurance companies may offer a larger discount than those indicated above. If your home has multiple features, these minimums cannot be combined to reach an overall discount. Please check with your agent and/or insurance company for the total discount that you may be eligible to receive.

Hurricane Mitigation Grants



Statutory Requirements

Florida Statutes direct the My Safe Florida Home program to provide at least 35,000 hurricane mitigation grants to homeowners living in single-family, site-built homes statewide and whose homes meet the following eligibility criteria:

- Permitted to be built before March 1, 2002;
- Insured value of \$300,000 or less;
- Has a valid homestead exemption;
- Located in the wind-borne debris region;
- Undergone a hurricane mitigation inspection.

Homes that meet the above criteria are eligible for a matching grant of up to \$5,000 to make the following improvements if recommended in the homeowner's inspection report:

- 1. Bracing gable end walls;
- 2. Protecting/replacing window openings;
- 3. Protecting/replacing doors, including garage doors.

As a condition of approving a grant, Florida Statutes allow the MSFH program to require all openings - windows, doors and garage doors to be protected.

All grants must be matched on a dollar-for-dollar basis with the state's contribution not to exceed \$5,000, unless the homeowner qualifies as low-income.

A low-income homeowner is defined under law as a person whose household income is 80 percent or lower than the Area Median Income. If qualified, up to \$5,000 is available with no match required.

Matching grants are also available to local governments and non-profit organizations to provide inspections and grants to single-family, site-built homes. Florida Statutes directed the MSFH program to transfer \$40 million to the Volunteer Florida Foundation (VFF) to provide inspections and grants to low-income homeowners. During the 2008 Legislative Session this requirement was rescinded. Florida Statutes also direct the MSFH program to create a process in which contractors agree to participate and homeowners select contractors from a list maintained by the MSFH program.



"I was able to get my storm shutters and I appreciate it from the depths of my heart."

 Mary Williams, Winterhaven Homeowner and MSFH Grant Recipient



"Three big storms within six weeks... you don't really see that too often. Now with the My Safe Florida Home program in place we can rest a little bit easier at night and not have to worry so much."

 Joe Walker, Lake Wales Homeowner and MSFH Grant Recipient



The My Safe Florida Home program initially launched as a "pilot" in August 2006 during which time the program:

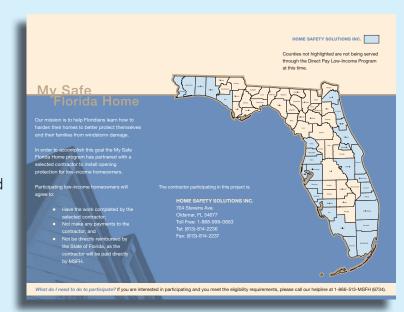
- Set up an inspection application process and call center;
- Enlisted the support of the Volunteer Florida Foundation to serve low-income homeowners through a network of 12 non-profits;
- Developed a process in which licensed contractors could participate which included an application process and verification of licensure and workers' compensation coverage;
- Conducted more than 18 training classes on mitigation improvements for wind inspectors and contractors;
- Mailed grant applications to 14,442 homeowners who received inspections during the "pilot" phase.

Statutory changes made during the 2007 Legislative Session required the MSFH program to improve and realign its processes and service delivery for inspections and grants. Since that time, more than 31,000 grant applications have been reviewed and approved by the MSFH program.

To meet the Legislature's goal to provide 35,000 grants, the program partnered with 18 local governments to provide inspections and grants to up to 3,000 low-to moderate-income homeowners in their jurisdictions.

Non-profit organizations were also enlisted to help meet program goals. Through the Volunteer Florida Foundation (VFF), 20 non-profit organizations worked to help serve up to 7,000 low-income homeowners. On July 1, 2008, the MSFH program absorbed VFF's non-profit contracts based on direction from the 2008 Legislature.

Many low-income grant applicants contacted the program and expressed concerns regarding their ability



to pay a deposit or make full payment to a participating contractor. As a result, the MSFH program created the Low-Income Direct Pay Program as a way to expand its capacity to serve low-income homeowners. Through a competitive bid process the program has partnered with a statewide contractor to install impact and wind pressure rated garage doors and opening protection on more than 1,200 low-income homes.



Eligibility Requirements

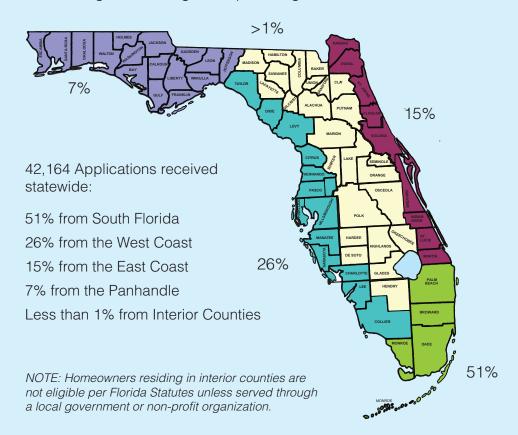
Eligible homeowners were able to apply for grants online or by phone. Homeowners were required to provide documentation to verify homestead exemption, insured value of home, and low-income eligibility, if applicable.

Once completed paperwork was received, grants were approved within 30 days, on average.

Snapshot of Grant Applications

The MSFH program has a three-pronged approach for delivering services. Of 38,597 grants approved as of January 30, 2009, the distribution of grants by service approach is as followed:

- 31,229 grants through the MSFH program administered by the Department of Financial Services;
- 2,026 grants through local governments;
- 5,342 grants through non-profit organizations.





"My Safe Florida Home program is great... it has saved so much. If I'm not mistaken, about a \$200 reduction."

 Ann Cobb, Lake Wales Homeowner and MSFH Grant Recipient



"My Safe Florida Home has a tremendous value to the city and the county in general. We definitely hope that it is refunded in the next budget year. Anything we can do to encourage that, we'd do immediately."

- Tom DeYampert, St. Petersburg Housing and Community Development



Grant Results

FLORIDA HOME

As of January 30, 2009, 26,383 homeowners have been reimbursed by the MSFH program administered by the Department of Financial Services for more than \$88 million. The average reimbursement per homeowner is approximately \$3,500.

Of more than 39,000 grants awarded by the MSFH program and its local government and non-profit partners, approximately 37 percent have been awarded to low-income homeowners.

Profile of MSFH Grant Customer

- As of December 31, 2008, more than 88 percent of grant program participants paid are using grant monies to protect their home's openings - windows, doors and garage doors
- 99 percent of homeowners approved for a grant live in the wind-borne debris region
- 44 percent of homeowners approved for a grant are insured by Citizens
- Average age of home: 25 years
- Average insured value: \$272,315
- Average buying power: \$7,000 (MSFH pays 1/2)
- Average savings reported by homeowners who retrofitted their home: \$773
- Among homes retrofitted the average increase on the HSRS: 18
- In the last two years the program has retrofitted 258 homes per week, on average
- Reimbursement requests from homeowners are paid by the MSFH program within 6 to 8 weeks, on average





Local Governments



FLORIDA HOME

Florida Statutes direct the MSFH program to provide matching grants to local governments for "projects that will help reduce hurricane damage to single-family, site-built, owner-occupied, residential properties." In cases where low-income homeowners are being served, no match is required.

Partnering with local governments to provide inspections and grant funds to homeowners, especially low-income homeowners, is the second prong in the MSFH program's three-pronged approach to delivering services. Eligible homeowners sign up directly with the participating local government (city or county) and allowable improvements under the MSFH program are made without any out-of-pocket expenses to the homeowners.

As of January 30, 2009 18 local governments have applied for grants through the MSFH program, many of which administer housing or mitigation programs that share the MSFH program's mission and goals. This partnership has enabled the MSFH program to maximize the capacity of local jurisdictions to serve low-income homeowners as well as leverage matching funds. Of more than \$10.6 million awarded to local governments, nearly \$9.5 million has been matched or leveraged at the local level.

Local Government	Grant Award	# of Homes	Type of Grant	Local Leverage	Mitigation Improvements
Pembroke Pines	\$50,000	10	Matching	\$250,000	Openings Only
Jupiter	\$743,672	130	Low Income	\$227,913	All Allowed
West Palm Beach	\$1,000,000	200	Low Income	\$1,000,000	Openings Only
Miramar	\$237,500	47	Mixed	\$750,000	All Allowed
St. Petersburg	\$200,000	30	Mixed	\$500,000	All Allowed
Melbourne	\$500,000	95	Mixed	\$120,000	Openings Only
St. Lucie County	\$750,000	140	Low Income	\$250,000	All Allowed
Pasco County	\$500,000	115	Low Income	\$250,000	Openings Only
City of Palm Bay	\$1,500,000	500	Mixed	\$250,000	All Allowed
City of Lakeland	\$250,000	50	Low Income	\$117,500	Openings Only
Polk County	\$750,000	150	Mixed	\$285,000	Openings Only
City of Sarasota	\$1,250,000	250	Low Income	\$913,750	Openings Only
Volusia County	\$650,000	130	Low Income	\$50,000	Openings Only
City of Miami	\$500,000	100	Low Income	n/a	Openings Only
City of Hialeah	\$500,000	100	Mixed	n/a	All Allowed
City of Sunrise	\$100,000	20	Mixed	\$200,000	All Allowed
Broward County	\$180,000	36	Low Income	\$400,000	All Allowed
Escambia County	\$1,000,000	500	Mixed	\$3,904,763	All Allowed
TOTAL	\$10,661,172	2,603		\$9,468,926	

"Hopefully the program will be extended so more Floridians can take advantage of mitigation efforts and reduction of their homeowner insurance premium. I think it is the best plan on the part of the State to offset the obscene increases in rates from insurers... We of senior citizen status thank you and your office for such efforts to ease our fixed income burden."

- Ralph Fuller, Pensacola Homeowner and MSFH Grant Recipient



"The My Safe Florida Home program has allowed us to not only rehabilitate people's homes but has also let us add that extra element of hurricane protection and peace of mind and safety for them. An ounce of prevention is worth a pound of cure and the My Safe Florida Home program is really kicking that in for us."

 Ed Barbario, Miami-Dade Community Development Department



Non-Profit Organizations

FLORIDA HOME

Florida Statutes directed the MSFH program to transfer \$40 million from the funds appropriated for the MSFH program to the Volunteer Florida Foundation to provide inspections and grants to low-income homeowners. Under the law governing the MSFH program, low-income homeowners are defined as those whose household income is 80 percent or lower than the Area Median Income.

Non-profit organizations may perform any of the seven improvements recommended in a homeowner's inspection report if it gives the state an opportunity to "leverage funding for the My Safe Florida Home program with other sources of funding," according to Florida Statutes.

The VFF worked with non-profit organizations statewide and helped low-income homeowners repair and rebuild following the 2004 and 2005 hurricane seasons. Many of the non-profit organizations under VFF's umbrella leveraged contractor labor and materials at a reduced rate to maximize the number of homeowners served.

The participation of non-profit organizations is part of the third prong in the MSFH program's three-pronged approach to delivering services. Eligible homeowners signed up directly with non-profit organizations in their communities, and allowable improvements under the MSFH program were made without any out-of-pocket expenses to the homeowners.

In 2007, the VFF recruited and distributed in excess of \$5 million to 12 non-profit organizations in 11 counties to provide inspections and approved grants for 4,722 low-income homeowners. In September 2007, the VFF enlisted eight new non-profit organizations to further expand capacity statewide.

During the 2008 Legislative Session, the VFF was removed from statute as a recipient of direct funding. On July 1, 2008, the program assumed administration of VFF's contracts with the non-profit organizations to continue serving low-income homeowners who had been enrolled.





Examples of Homeowners served through non-profit organizations

James Talley is 52, disabled and lives alone in a singlefamily home built in 1962. His only source of income is Social Security. In 2006. his total household income was \$13,200. With less than \$4,700, his entire house was shuttered and hurricane straps were installed in his roof deck. Following the improvements made to his home, Mr. Talley saved \$285 on his wind insurance through Citizens Property Insurance Corporation.

Alton and Beverly Tippins, an elderly couple from Pensacola, live in a singlefamily home built in 1971. Like many seniors in Florida, they live on a fixed income. Improvements to their home included shuttering the entire house and bracing the gable ends and installation of hurricane straps in their roof. Anticipating a nearly \$6,000 increase in their premium with State Farm, they instead saw only a \$75 increase as a result of improvements made to their home.

Sub-Recipient Name	County(ies) Served	In Progress	Completed
Brevard Long-Term Recovery	Brevard	16	204
Volunteer Broward	Broward	75	398
Liberia ESDC*	Broward	0	20
Housing Coalition of Charlotte	Charlotte	110	116
Rebuild Northwest Florida, Inc.	Escambia and Santa Rosa	230	2460
Community Rebuilding	Glades and Hendry	0	93
Ecumenical Workforce (CREW)			
Habitat for Humanity of Greater	Miami-Dade	1	178
Miami Beach Community	Miami-Dade	0	117
Development Corporation			
Centro Campesino	Miami-Dade	0	21
Osceola Council on Aging, Inc.	Osceola	0	130
We Help Community	Palm Beach		656
Florida Association for Volunteer Action in the Caribbean and the Americas	Palm Beach, Broward, Miami Dade	105	75
Indiantown Non-Profit Housing, Inc.	Palm Beach, Martin, St. Lucie, Indian River	0	78
Homes for Independence, Inc.	Pinellas	0	119
Habitat for Humanity of Pinellas Co.	Pinellas	12	0
Rebuild Polk After Disaster	Polk	0	287
Senior Friendship Center, Inc.	Sarasota	0	74
St. Johns Housing Partnership, Inc.	St. Johns	0	30
St. Lucie INTACT	St. Lucie	40	400
UW Volusia-Flagler/VIND	Volusia	0	59
Totals		589	5515

^{*} The VFF contracts expired in 2007.



Public Education & Outreach

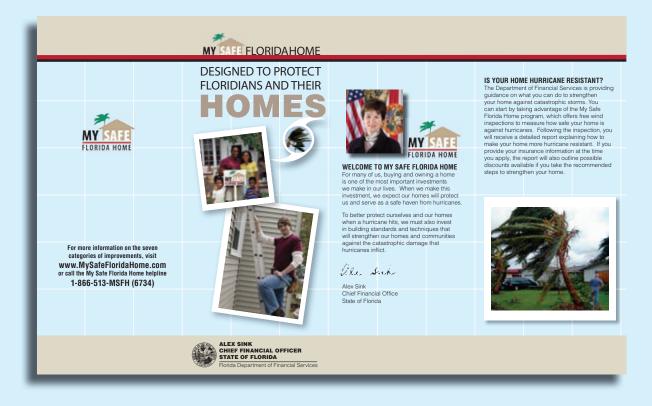
FLORIDA HOME

Florida Statutes allow the MSFH program to initiate a statewide multimedia public outreach and advertising campaign. The goal of the campaign is to inform consumers of the availability and benefits of hurricane mitigation inspections and grants.

Additionally, Florida Statutes direct the MSFH program to develop and distribute brochures to general and roofing contractors working with homeowners considering roof repairs or replacements. Florida Statutes also direct the MSFH program to distribute brochures to real estate brokers who interface with customers prior to the purchase of a home.

The MSFH program developed and launched a Web site, www.mysafefloridahome.com in the pilot phase of the program. Since that time, the MSFH program has added unique features, including Homeowner How-To videos produced by the Federal Alliance for Safe Homes (FLASH) and a Shutter Selection Guide developed by the Institute for Business and Home Safety to help provide pertinent information and guidance to homeowners participating in the program.

Several brochures and tip sheets have been developed offering general or stepby-step information about the MSFH program, advice on making improvements and selecting contractors to make those improvements, and guidance on what insurance savings are available to homeowners based on the current features of the home, such as a hip roof. All of these brochures can be accessed at www.mysafefloridahome.com.





In July 2007, the MSFH program joined the Florida Association of Insurance Agents, FLASH and Home Depot to hold "Safe Living" events in nine cities. The events focused on promoting the wind mitigation techniques recommended by the MSFH program. The event also highlighted the safety benefits and potential insurance savings available to homeowners who harden their homes.

From September through November 2007, the MSFH program hosted three fairs across the state – Pensacola, Clearwater and the Ft. Lauderdale area. Manufacturers, contractors and insurance companies participated in the MSFH events. Additionally, the Department of Financial Services' Division of Consumer Services and its 11 outreach offices helped promote the MSFH program. More than 460 outreach events and presentations have been conducted around the state where the MSFH program was a component.

In August 2007, the MSFH program expanded its marketing efforts by creating door hangers and other unique marketing materials for its inspection firms and inspector workforce to distribute.

In September 2007, a billboard advertising campaign – Shutter Up Florida – was initiated in coordination with the Florida Surplus Lines Association at no cost to the MSFH program. This advertising campaign was ongoing through the 2008 hurricane season.

In March 2008, a statewide media campaign was launched by the MSFH program to increase participation in and applications for hurricane mitigation inspections. The marketing campaign plan targeted four TV markets – Tampa/St. Petersburg, Miami/Fort Lauderdale, West Palm Beach/Fort Pierce and Tallahassee/Thomasville with television advertisements shown in these four markets over 11 weeks.

Radio advertisement also ran in other areas of the state during the same 11 week period – Orlando/Daytona Beach/Melbourne, Jacksonville, Fort Myers/Naples, Pensacola/Ft. Walton, Gainesville/Ocala, and Panama City. Spanish and Creole radio advertisements were aired in Orlando, Tampa and Miami/Fort Lauderdale.

By the end of the marketing campaign the MSFH program saw a 232 percent increase in online inspection applications. Prior to the campaign the program received an average of 17,000 online applications a month. Thirty days into the campaign the number of online applications increased to 32,000 a month.

"Even without a grant or insurance discount, the free inspection alone is a spur and a guide to action. We know from bitter experience that even people who are adequately insured can have an agonizing wait for repairs and compensation, suffering dislocation, discomfort and the loss of irreplaceable belongings - all of which might have been prevented by hardening the house."

- Ft. Myers News Press Editorial

"Florida homeowners have demostrated their interest in seeking help to harden their homes against hurricanes. Now it's up to the state to proivde that help more efficiently to more homeowners."

- St. Petersburg Times Editorial





Public Awarness Study Results

FLORIDA HOME

Prior to launching the statewide media campaign in March 2008, the MSFH program conducted a study to measure public opinion and awareness about the program with the intent of defining key messages that could be used to increase participation.

Of those surveyed fewer than three in 10 Floridians (28 percent) who own site-built, single-family homes were aware that the State of Florida had a program to help homeowners strengthen their homes against hurricanes.

Demographics of study participants include:

Race: White

• Sex: Female

• Average Age: 46 years old

Average Household Size: 2 - 4 person

• Average Income: \$57,500

• 50 percent have children under 21 living at home

Of homeowners who were aware of the program, when questioned about their knowledge of program specifics the following information was provided:

- 40 percent of homeowners knew the program provided free inspections to make recommendations for strengthening homes against hurricanes
- 23 percent of homeowners knew the program provided matching grant money to help make homes stronger
- 32 percent of homeowners read or heard something about the program in the media or on the internet

To strengthen homes against hurricanes, the typical homeowner reported to be willing to pay \$3,191 of their own money providing the State of Florida matches this money. This survey response correlates closely with the average reimbursement of \$3,500 which is matched by the homeowner.

Protecting one's family from hurricanes was the number one motivator for participating in the program. Motivators include:

- 33 percent Better protection for family against hurricanes
- 24 percent Peace of mind in knowing what can be down to strengthen home
- 20 percent Potential savings on homeowner's insurance policy

Messages with the greatest impact on a homeowner's willingness to participate in the program are:

- 40 percent If homeowners' insurance premiums go down \$180
- 39 percent If home sustains less damage

Media/Internet coverage was perceived to be overwhelmingly positive, as 80 percent of homeowners reported references to the program in the media as being positive.

Customer Service Survey Results



FLORIDA HOME

From March to April 2008, the MSFH program conducted two customer services surveys to gauge customer satisfaction among two different populations of program participants, with each set of survey recipients provided with 30 days to respond.

MSFH participants who applied for and received an inspection between September 1, 2007 and December 1, 2007 received the survey. Of 19,795 program participants, 4,636 or 23 percent of homeowners completed the survey and offered the following responses:

- 97% rated the inspection application process as Easy or Somewhat Easy;
- 82% said they would recommend the program to others;
- 80% rated their overall experience as Excellent or Good;
- 80% said information in the inspection report was useful;
- 77% indicated they received their report within 45 days;
- 37% reported they pursued improvements based on the free inspection report;
- 34% reported receiving insurance savings as a result of the free inspection.

Of those who reported they pursued improvements based on the inspection report when asked which improvements were pursued 41 percent indicated that they opted to protect their windows and 37 percent reported protecting their doors, including garage door.

MSFH participants who applied and were approved for a grant between September 1, 2007 and December 1, 2007 received the survey. Of 4,387 program participants, 750 or 17 percent of homeowners completed the survey and offered the following responses:

- 89% rated the grant application process as Easy or Somewhat Easy;
- 84% indicated the grant award letter provided clear information and direction;
- 81% rated their experience with the grant application process as Excellent or Good;
- 78% rated their experience in obtaining a contractor as Easy or Somewhat Easy;
- 77% indicated they were approved for a grant within 45 days;
- 28% reported that they have submitted documentation to their insurer and received a discount.

"I wanted to say thank you and the State of Florida for helping us to take steps to strengthen our home against hurricane damage and the reimbursement checks we received. The customer service we got was great each time we needed it."

- Richard Holjes, Port Orange Homeowner and MSFH Grant Recipient

"I wish to express my profound gratitude for this financial assistance. I couldn't be more pleased with the customer service I received as a grantee under the My Safe Florida Home program."

- David Birkenhauer, Dunedin Homeowner and MSFH Grant Recipient

"Thank you for the assistance I received for making this improvement to my home possible. I was very pleased with the professional service in assisting me with the various questions."

- Jan Cocuzzi, New Port Richey Homeowner and MSFH Grant Recipient

Workforce Training

FLORIDA HOME

Inspector Workforce and Training

Florida Statutes direct the MSFH program to contract with a "wind certification entity" that, at least must use inspectors who:

- Are certified building inspectors, licensed general or residential contractors, licensed professional engineers, licensed professional architects or have at least two years experience in residential construction or residential building inspections;
- Undergo background checks, including fingerprinting and drug testing; and
- Receive specialized training in hurricane mitigation procedures.

Wind certification entities are also required to have an internal quality assurance program that includes a reinspection component.

To be approved as an inspector for the MSFH program, individuals must:

Step 1: Pass the inspector course with a score of 90 percent or better.

Step 2: Undergo a level two background check as well as a five-panel drug screening.

The MSFH program has facilitated training and background checks for 1,596 individuals interested in performing mitigation inspections. As of January 30, 2009, 336 inspectors were actively performing inspections for the MSFH program.

During the pilot phase, the MSFH program contracted with the Federal Alliance for Safe Homes (FLASH) to develop the training manual for inspectors and to conduct training classes.

Beginning in March 2007, the University of Florida (UF) through its extension service offices statewide, began offering training classes for inspectors. As of January 30, 2009, the UF has held 57 classes.

Although Florida Statutes only requires wind certification entities contracted with the MSFH program to have a quality assurance program, in 2007 the MSFH program initiated performance and compliance audits of wind certification entities.

On May 1, 2008 in an effort to further improve the quality of data received by inspectors in the field, the MSFH program developed a web-based platform for accepting inspection data – WINGS (Wind Inspection and Grant Management System.) This web-based platform also allowed the MSFH program to streamline other aspects of the program, such as approving grants and processing reimbursement requests.



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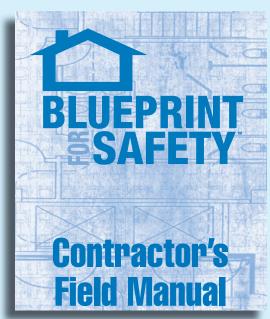
Contractor Workforce and Training

Florida Statutes direct the MSFH program to create a process in which mitigation contractors agree to participate and homeowners select from a list of participating contractors. According to Florida Statutes' "all mitigation must be based upon the securing of all required local permits and inspections and be performed by properly licensed contractors."

The MSFH program created an online application process and participation agreement for interested contractors. As part of the application process, contractors must provide proof of licensure and workers' compensation coverage and take a mitigation course conducted by FLASH or the online course developed for the MSFH program by the Contractors Estimating Institute.

As of January 30, 2009, 4,948 contractors had signed up to perform mitigation work through the MSFH program. Of the 2,292 approved participating contractors, 76 percent are state licensed and 24 percent are locally licensed.

To facilitate communication with this sizable workforce, the MSFH program initiated an electronic newsletter in April 2007. Ten editions of the newsletter have been distributed since its launch. Electronic copies of these newsletters can be found on the program's website at www.mysafefloridahome.com under the "For Contractors" link.



"With the My Safe Florida
Home program in its final
stages of completion I would
like to compliment all of you
that worked so diligently
to make this program a
success ... We at M.A. Untch
Enterprises, Inc. were proud
to participate as contractors
in the excellent program."

Martin Untch
 M.A. Untch Enterprises, Inc.
 MSFH Participating
 Contractor

"If it wasn't for My Safe Florida Home we would not be selling any shutters at all."

 Clyde "Buddy" Choat, Ventilated Awnings Co.
 MSFH Participating Contractor





Financial Picture

In 2006, the Legislature appropriated \$250 million for the MSFH program for a period not to exceed three years. Unused funds will revert back to General Revenue on June 30, 2009. Of \$250 million, the Legislature specifically directed the transfer of funds to the following organizations with specified amounts:

Volunteer Florida Foundation (VFF)

\$40 million to provide inspection and grants to low-income homeowners administered by the VFF. This requirement was rescinded in 2008 – as a result the VFF distributed nearly \$15 million to their non-profit partners to mitigate low-income households.

Tallahassee Community College (TCC)

\$22.5 million for the Mobile Home Mitigation Enhancement Program administered by TCC.

Department of Community Affairs (DCA)

\$1 million for the Low-Income Emergency Home Repair Program administered by DCA.

In 2007, state lawmakers set the goals expected for the MSFH program to include 400,000 free hurricane mitigation inspections and 35,000 grants. As a result, the three-year program budget is structured as follows:

My Safe Florida Home Program Budget												
Program Budget	3-Year Goal	FY 06-07	FY 07-08	FY 08-09								
400,000 inspections	\$60 million	\$5 million	\$40 million	\$15 million								
Quality Assurance Inspections	\$1.3 million		\$600,000	\$700,000								
Grant Work inspections	\$500,000		\$200,000	\$300,000								
28,000 grants @ \$4,000	\$112 million	\$1 million	\$56 million	\$55 million								
Non-Profit Organizations (6,000 low-income grants)	\$25 million	\$5 million	\$10 million	\$10 million								
Local Governments (2,000 grants)	\$10 million	\$1 million	\$3 million	n \$6 million								
Loan Program*	\$10 million	\$0	\$5 million	\$5 million								
TCC - Mobile Homes	\$22.5 million	\$7.5 million	\$15 million	\$0 million								
DCA - Low-Income Emergency Home Repair	\$1 million	\$0	\$1 million	\$0								
Public Education & Awareness	\$1.5 million	\$250,000	\$1 million	\$250,000								
Technology/Training	\$2 million	\$750,000	\$750,000	\$500,000								
Salaries & Expenses	\$1.7 million	\$0	\$846,000	\$846,000								
Administrative (1%)	\$2.5 million	\$500,000	\$1 million	\$1 million								
TOTAL PROGRAM COSTS	\$250 million	\$21 million	\$134.4 million	\$94.6 million								



Encumbered Funds

My Safe Florida Home Program												
Exp	oenditures as c	of 1/30/09										
Program Area	FY 06-07	FY 07-08	FY 08-09	Total to Date								
Inspections	\$8.8 million	\$36.9 million	\$12.7 million	\$58.4 million								
Survey Inspections	\$8.8 million	\$36.3 million	\$12 million									
Quality Assurance		\$508,950	\$515,160									
Grant Work Inspections		\$44,400	\$100,260									
Performance & Compliance Audits		\$47,850	\$75,000									
Grants through DFS				\$65.8 million								
Grants Paid-to-Date	\$912,000	\$27.8 million	\$37 million									
Grants through Non-Profit				\$18.1 miilion								
Paid-to-Date	\$5 million	\$11.1 million	\$2 million									
Grants through Local Governments				\$4.1 million								
Paid-to-Date		\$3.1 million	\$1 million									
Tallahassee Community College - Mobile Homes	\$7.5 million	\$15 million		\$22.5 million								
DCA – Low-Income Emergency Home Repair		\$1 million		\$1 million								
Public Education & Awareness	\$97,000	\$1.1 million		\$1.2 million								
Technology/Training	\$856,000	\$447,460	\$411,420	\$1.7 million								
Data Dispatch and Delivery System	\$493,000	\$369,760	\$286,540									
Development of Inspection Survey Checklist	\$70,000											
Development of Inspection Report	\$69,000											
Development of Inspector Curriculum/ Training Materials	\$143,000	\$38,200	\$44,880									
Classroom Training for Inspectors/ Contractors	\$81,000	\$27,500	\$80,000									
Online Training for Contractors		\$12,000										
Administrative	\$592,000	\$1,505,925	\$741,770	\$2.9 million								
Administrative Expenses	\$592,000	\$821,925	\$352,420									
Salaries & Benefits (10 FTE)*		\$684,000	\$389,350									
TOTAL PROGRAM COSTS	\$23.8 million	\$98 million	\$53.9 million	\$175.7 million								





FLORIDA HOME

Appendix

- 1. Section 215.5586, Florida Statutes
- 2. MSFH Timeline
- 3. MSFH Process Guide
- 4. Wind Inspection Data by County
- 5. MSFH Survey Checklist
- 6. Wind Inspection Report
- 7. Wind Inspection Projected Discount Data
- 8. Grant Application Data by County
- 9. MSFH Program Brochures
- 10. Salter Mitchell Marketing for Change Final Report
- 11. Kerr Downs Exectuive Summary
- 12. Inspection Survey Results
- 13. Grant Survey Results
- 14. CFO Sink's Letter to the Legislature













The 2008 Florida Statutes

TITLE XIV

Chapter 215

FINANCIAL MATTERS: GENERAL PROVISIONS

215.5586 My Safe Florida Home Program.--There is established within the Department of Financial Services the My Safe Florida Home Program. The department shall provide fiscal accountability, contract management, and strategic leadership for the program, consistent with this section. This section does not create an entitlement for property owners or obligate the state in any way to fund the inspection or retrofitting of residential property in this state. Implementation of this program is subject to annual legislative appropriations. It is the intent of the Legislature that the My Safe Florida Home Program provide inspections for at least 400,000 site-built, single-family, residential properties and provide grants to at least 35,000 applicants before June 30, 2009. The program shall develop and implement a comprehensive and coordinated approach for hurricane damage mitigation that shall include the following:

- (1) HURRICANE MITIGATION INSPECTIONS.--
- (a) Free home-retrofit inspections of site-built, single-family, residential property shall be offered throughout the state to determine what mitigation measures are needed, what insurance premium discounts may be available, and what improvements to existing residential properties are needed to reduce the property's vulnerability to hurricane damage. The Department of Financial Services shall contract with wind certification entities to provide free hurricane mitigation inspections. The inspections provided to homeowners, at a minimum, must include:
- 1. A home inspection and report that summarizes the results and identifies recommended improvements a homeowner may take to mitigate hurricane damage.
- 2. A range of cost estimates regarding the recommended mitigation improvements.
- 3. Insurer-specific information regarding premium discounts correlated to the current mitigation features and the recommended mitigation improvements identified by the inspection.
- 4. A hurricane resistance rating scale specifying the home's current as well as projected wind resistance capabilities. As soon as practical, the rating scale must be the uniform home grading scale adopted by the Financial Services Commission pursuant to s. 215.55865.
- (b) To qualify for selection by the department as a wind certification entity to provide hurricane mitigation inspections, the entity shall, at a minimum, meet the following requirements:
- 1. Use hurricane mitigation inspectors who:
- a. Are certified as a building inspector under s. <u>468.607</u>;
- b. Are licensed as a general or residential contractor under s. 489.111;
- c. Are licensed as a professional engineer under s. <u>471.015</u> and who have passed the appropriate equivalency test of the Building Code Training Program as required by s. <u>553.841</u>;
- d. Are licensed as a professional architect under s. 481.213; or

- e. Have at least 2 years of experience in residential construction or residential building inspection and have received specialized training in hurricane mitigation procedures. Such training may be provided by a class offered online or in person.
- 2. Use hurricane mitigation inspectors who also:
- a. Have undergone drug testing and level 2 background checks pursuant to s. <u>435.04</u>. The department may conduct criminal record checks of inspectors used by wind certification entities. Inspectors must submit a set of the fingerprints to the department for state and national criminal history checks and must pay the fingerprint processing fee set forth in s. <u>624.501</u>. The fingerprints shall be sent by the department to the Department of Law Enforcement and forwarded to the Federal Bureau of Investigation for processing. The results shall be returned to the department for screening. The fingerprints shall be taken by a law enforcement agency, designated examination center, or other department-approved entity; and
- b. Have been certified, in a manner satisfactory to the department, to conduct the inspections.
- 3. Provide a quality assurance program including a reinspection component.
- (c) The department shall implement a quality assurance program that includes a statistically valid number of reinspections.
- (d) An application for an inspection must contain a signed or electronically verified statement made under penalty of perjury that the applicant has submitted only a single application for that home.
- (e) The owner of a site-built, single-family, residential property may apply for and receive an inspection without also applying for a grant pursuant to subsection (2) and without meeting the requirements of paragraph (2)(a).
- (2) MITIGATION GRANTS.--Financial grants shall be used to encourage single-family, site-built, owner-occupied, residential property owners to retrofit their properties to make them less vulnerable to hurricane damage.
- (a) To be eligible for a grant for persons who have obtained a completed inspection after May 1, 2007, a residential property must:
- 1. Have been granted a homestead exemption under chapter 196.
- 2. Be a dwelling with an insured value of \$300,000 or less. Homeowners who are low-income persons, as defined in s. 420.0004(10), are exempt from this requirement.
- 3. Have undergone an acceptable hurricane mitigation inspection.
- 4. Be located in the "wind-borne debris region" as that term is defined in s. 1609.2, International Building Code (2006).
- 5. Be a home for which the building permit application for initial construction was made before March 1, 2002.

An application for a grant must contain a signed or electronically verified statement made under penalty of perjury that the applicant has submitted only a single application and must have attached documents demonstrating the applicant meets the requirements of this paragraph.

- (b) All grants must be matched on a dollar-for-dollar basis for a total of \$10,000 for the actual cost of the mitigation project with the state's contribution not to exceed \$5,000.
- (c) The program shall create a process in which contractors agree to participate and homeowners select from a list of participating contractors. All mitigation must be based upon the securing of all required local permits and inspections and must be performed by properly licensed contractors. Mitigation projects are subject to random reinspection of up to at least 5 percent of all projects. Hurricane mitigation inspectors qualifying for the program may also participate as mitigation contractors as long as the inspectors meet the department's qualifications and certification requirements for mitigation contractors.
- (d) Matching fund grants shall also be made available to local governments and nonprofit entities for projects that will reduce hurricane damage to single-family, site-built, owner-occupied, residential property. The department shall liberally construe those requirements in favor of availing the state of the opportunity to leverage funding for the My Safe Florida Home Program with other sources of funding.
- (e) When recommended by a hurricane mitigation inspection, grants may be used for the following improvements only:
- 1. Opening protection.
- 2. Exterior doors, including garage doors.
- 3. Brace gable ends.

The department may require that improvements be made to all openings, including exterior doors and garage doors, as a condition of reimbursing a homeowner approved for a grant.

- (f) Grants may be used on a previously inspected existing structure or on a rebuild. A rebuild is defined as a site-built, single-family dwelling under construction to replace a home that was destroyed or significantly damaged by a hurricane and deemed unlivable by a regulatory authority. The homeowner must be a low-income homeowner as defined in paragraph (g), must have had a homestead exemption for that home prior to the hurricane, and must be intending to rebuild the home as that homeowner's homestead.
- (g) Low-income homeowners, as defined in s. <u>420.0004(10)</u>, who otherwise meet the requirements of paragraphs (a), (c), (e), and (f) are eligible for a grant of up to \$5,000 and are not required to provide a matching amount to receive the grant. Additionally, for low-income homeowners, grant funding may be used for repair to existing structures leading to any of the mitigation improvements provided in paragraph (e), limited to 20 percent of the grant value. The program may accept a certification directly from a low-income homeowner that the homeowner meets the requirements of s. <u>420.0004(10)</u> if the homeowner provides such certification in a signed or electronically verified statement made under penalty of perjury.
- (h) The department shall establish objective, reasonable criteria for prioritizing grant applications, consistent with the requirements of this section.
- (i) The department shall develop a process that ensures the most efficient means to collect and verify grant applications to determine eligibility and may direct hurricane mitigation inspectors to collect and verify grant application information or use the Internet or other electronic means to collect information and determine eligibility.

- (3) EDUCATION AND CONSUMER AWARENESS.--The department may undertake a statewide multimedia public outreach and advertising campaign to inform consumers of the availability and benefits of hurricane inspections and of the safety and financial benefits of residential hurricane damage mitigation. The department may seek out and use local, state, federal, and private funds to support the campaign.
- (4) ADVISORY COUNCIL.--There is created an advisory council to provide advice and assistance to the department regarding administration of the program. The advisory council shall consist of:
- (a) A representative of lending institutions, selected by the Financial Services Commission from a list of at least three persons recommended by the Florida Bankers Association.
- (b) A representative of residential property insurers, selected by the Financial Services Commission from a list of at least three persons recommended by the Florida Insurance Council.
- (c) A representative of home builders, selected by the Financial Services Commission from a list of at least three persons recommended by the Florida Home Builders Association.
- (d) A faculty member of a state university, selected by the Financial Services Commission, who is an expert in hurricane-resistant construction methodologies and materials.
- (e) Two members of the House of Representatives, selected by the Speaker of the House of Representatives.
- (f) Two members of the Senate, selected by the President of the Senate.
- (g) The Chief Executive Officer of the Federal Alliance for Safe Homes, Inc., or his or her designee.
- (h) The senior officer of the Florida Hurricane Catastrophe Fund.
- (i) The executive director of Citizens Property Insurance Corporation.
- (j) The director of the Division of Emergency Management of the Department of Community Affairs.

Members appointed under paragraphs (a)-(d) shall serve at the pleasure of the Financial Services Commission. Members appointed under paragraphs (e) and (f) shall serve at the pleasure of the appointing officer. All other members shall serve voting ex officio. Members of the advisory council shall serve without compensation but may receive reimbursement as provided in s. <a href="https://doi.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/journal.org/10.1001/

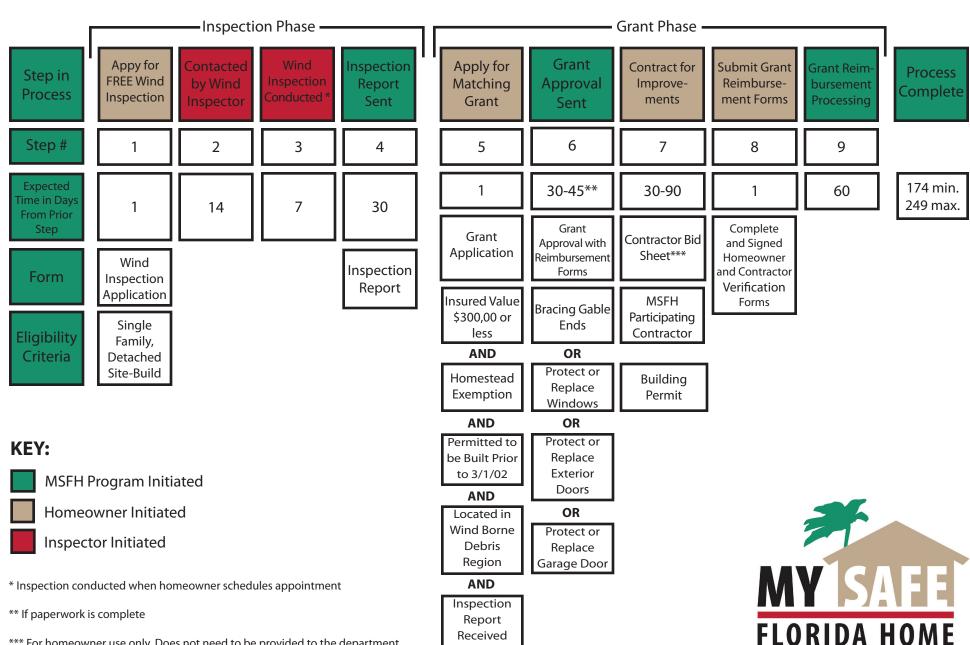
- (5) FUNDING.--The department may seek out and leverage local, state, federal, or private funds to enhance the financial resources of the program.
- (6) RULES.--The Department of Financial Services shall adopt rules pursuant to ss. 120.536(1) and 120.54 to govern the program; implement the provisions of this section; including rules governing hurricane mitigation inspections, mitigation contractors, and training of inspectors and contractors; and carry out the duties of the department under this section.

- (7) HURRICANE MITIGATION INSPECTOR LIST.--The department shall develop and maintain as a public record a current list of hurricane mitigation inspectors authorized to conduct hurricane mitigation inspections pursuant to this section.
- (8) NO-INTEREST LOANS.--The department shall implement a no-interest loan program by October 1, 2008, contingent upon the selection of a qualified vendor and execution of a contract acceptable to the department and the vendor. The department shall enter into partnerships with the private sector to provide loans to owners of site-built, single-family, residential property to pay for mitigation measures listed in subsection (2). A loan eligible for interest payments pursuant to this subsection may be for a term of up to 3 years and cover up to \$5,000 in mitigation measures. The department shall pay the creditor the market rate of interest using funds appropriated for the My Safe Florida Home Program. In no case shall the department pay more than the interest rate set by s. 687.03. To be eligible for a loan, a loan applicant must first obtain a home inspection and report that specifies what improvements are needed to reduce the property's vulnerability to windstorm damage pursuant to this section and meet loan underwriting requirements set by the lender. The department shall set aside \$10 million from funds appropriated for the My Safe Florida Home Program to implement this subsection. The department may adopt rules pursuant to ss. 120.536(1) and 120.54 to implement this subsection which may include eligibility criteria.
- (9) PUBLIC OUTREACH FOR CONTRACTORS AND REAL ESTATE BROKERS AND SALES ASSOCIATES.--The program shall develop brochures for distribution to general contractors, roofing contractors, and real estate brokers and sales associates licensed under part I of chapter 475 explaining the benefits to homeowners of residential hurricane damage mitigation. The program shall encourage contractors to distribute the brochures to homeowners at the first meeting with a homeowner who is considering contracting for home or roof repairs or contracting for the construction of a new home. The program shall encourage real estate brokers and sales associates licensed under part I of chapter 475 to distribute the brochures to clients prior to the purchase of a home. The brochures may be made available electronically.
- (10) CONTRACT MANAGEMENT.--The department may contract with third parties for grants management, inspection services, contractor services for low-income homeowners, information technology, educational outreach, and auditing services. Such contracts shall be considered direct costs of the program and shall not be subject to administrative cost limits, but contracts valued at \$500,000 or more shall be subject to review and approval by the Legislative Budget Commission. The department shall contract with providers that have a demonstrated record of successful business operations in areas directly related to the services to be provided and shall ensure the highest accountability for use of state funds, consistent with this section.
- (11) INTENT.--It is the intent of the Legislature that grants made to residential property owners under this section shall be considered disaster-relief assistance within the meaning of s. 139 of the Internal Revenue Code of 1986, as amended.
- (12) REPORTS.--The department shall make an annual report on the activities of the program that shall account for the use of state funds and indicate the number of inspections requested, the number of inspections performed, the number of grant applications received, and the number and value of grants approved. The report shall be delivered to the President of the Senate and the Speaker of the House of Representatives by February 1 of each year.

History.--s. 2, ch. 2006-12; s. 4, ch. 2007-1; s. 1, ch. 2007-126; s. 40, ch. 2008-4; s. 1, ch. 2008-248.

MSFH Program Development Timeline Data Milestone Actions												
Date	Milestone	Actions										
May 2006	Bill creating program approved by Legislature and signed by governor											
June-August 2006	Built MSFH from conception to inception	Built workforce team, including state staff and temp employee database; wrote scripts and procedures to respond to incoming calls; determined workflow. Set up application process, Web site, process maps. Contracted with two companies to conduct pilot.										
Aug. 2006- Nov. 2006	Pilot program begins Aug. 15; goal is to inspect 12,000 homes in 12 weeks	Background checks, drug screening conducted on wind inspector candidates. Training materials developed. For wind inspectors: Six training classes held; trained 500 inspectors to conduct mitigation inspections. For contractors: 12 training classes for approx. 800 contractors who would perform mitigation work; reviewed contractor applicants for workers' comp coverage and licensure. Solicited partners through Volunteer Florida Foundation: Secured 12 nonprofits in 10 counties to provide inspections and mitigation assistance. Hosted <i>Fortify Florida</i> expos in Tampa Bay, Pensacola and Palm Beach. Conducted 14,264 free inspections in 17 counties.										
Feb. 2007	Legislature makes statutory changes to MSFH	Required to improve and realign processes and service delivery for inspection and grants.										
FebApril 2007	Program halts while infrastructure created	Conducted bidding process and selected new windstorm inspection firms. Created approved home inspectors list and registry of approved contractors; developed database and dispatch (DBBDS) to generate home inspection reports.										
April 23, 2007	Program reopens	11 Wind Certification Entities in place; 500 approved inspectors begin working 53,000 customer backlog										
June 6, 2007	Customer backlog cleared	New applications total 2,200 weekly										
June 2007	New grant eligibility requirements adopted (HB 7057) CFO requests IRS ruling to exclude grants from federal income tax	Tax ruling is needed so grants not subject to tax liability (would be taxable at 25% \$1,250 on a \$5,000 grant).										
July 2007	Expanded Helpline staff; holds expos with Fl Assoc. of Insurance Agents	Added 12 people to DFS staff to provide 24 resources to answer consumer phone calls; receiving 5,000 calls weekly.										
Sept. 2007	Publicity, public appearances building	Outreach efforts increase applicants to 3,200 weekly. Host MSFH fair in Pensacola.										
Nov Dec. 2007	IRS excludes grants from federal income tax	As of Dec. 2007, \$8.6 million in grants were issued; ruling saved Floridians approx. \$2.15 million in additional federal income tax. Host MSFH fair in Ft. Lauderdale area.										
May 31, 2008	Grant goal met	Applications for matching grants total 35,000, which was the legislative goal. No new grant apps accepted.										
July 2008	Inspection goal met	400,000 free inspections conducted, one year ahead of schedule. Grant application fulfillment continues.										

My Safe Florida Home Program **Process Guide**



Received

*** For homeowner use only. Does not need to be provided to the department

FLDFS Homeowner Wind Inspection Data by County

Applications and Inspected Counts

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County	Applications	Inspected
Alachua	965	806
Baker	48	37
Bay	5649	5207
Bradford	63	52
Brevard	34954	32048
Broward	48026	41867
Calhoun	90	74
Charlotte	12626	11820
Citrus	3738	3436
Clay	1016	860
Collier	6272	5451
Columbia	151	115
Desoto	352	309
Dixie	55	43
Duval	5539	4592
Escambia	12303	11128
Flagler	1804	1615
Franklin	232	188
Gadsden	177	139
Gilchrist	38	29
Glades	92	74
Gulf	356	316
Hamilton	11	5
Hardee	117	105
Hendry	413	380
Hernando	4255	3892
Highlands	1155	1013
Hillsborough	16461	14848
Holmes	56	40
Indian River	8764	8031
Jackson	241	201
Jefferson	54	45
Lafayette	15	12
Lake	7455	6885
Lee	26618	24247
Leon	2418	2027
Levy	141	123
Liberty	25	19
Madison	44	31
Manatee	7432	6711
Marion	9382	8730
Martin	6410	5853
Miami-Dade	34383	26755
Monroe	872	755
Nassau	674	594
Okaloosa	11244	10150
Okeechobee	367	316
Orange	9025	7868
Osceola	1682	1424
Palm Beach	44144	38987
Pasco	9034	8325

FLDFS Homeowner Wind Inspection Data by County

Applications and Inspected Counts

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Pinellas	22921	20657
Polk	6452	5789
Putnam	144	115
Saint Johns	4029	3566
Saint Lucie	16715	15260
Santa Rosa	8113	7371
Sarasota	11766	10895
Seminole	4606	4071
Sumter	11252	10750
Suwannee	60	45
Taylor	74	59
Union	19	15
Volusia	8468	7192
Wakulla	262	229
Walton	1653	1414
Washington	127	106
TOTALS:	434099	386112

My Safe Florida Home Survey Checklist													
Section A Inspector Information													
Date Assigned: V	VCE:	Date Inspected:											
Inspector:	Inspection Comp	pany:											
Start time:	Finish Time:												
Dates of Attempted Calls: 1st	2nd	3rd											
	Section B Owner Informatio	n											
Owner's Name:	Contact Person:												
Property Address:	Home Phone:												
City:	Work Phone:												
County:	Cell Phone:												
Zip Code:	E-Mail Address:												
Insurance Co:	Policy Number:												
	Section C General Building Infor	mation											
	2 Story Slab	Piling Anchor Bolts on Grade Cut Nails n wall Rebar None/Unknown											
	Section D Signature												
I acknowledge that (inspector name)address shown above and no damage was cause		nber inspected the home at the											
Printed Name:	Date	:											
Signature:													
	Section E Codes												
Window Type	Door Type	Protection Codes:											
	linged (out swing) SO Hinged (out swing) DO	For Shutters or Impact Rated units Hurricane (Missile D)											
, , , , , , , , , , , , , , , , , , ,	linged (in swing)	Basic (Missile C) B											
	Hinged (in swing) DI	Ordinary (Wind Press Only)											
Casement CS Sliding (Fixed glass FG Garage	Glass SG (Single) GS	NOT RATED NR None = NOTHING X											
	(Double) GD	Wood Structural Panels W											
	Section W Inspector Certificat	ion											
in my professional opinion, based on my knowled residence is true and correct. Print Inspector Name:	elow, certify that I conducted the inspec	tion of the residence identified on this Survey Checklist, and the data I report in this Survey Checklist regarding the											
Date Signed:													

Front Elevation																			
	Section F-1 Exterior Roof Information Roof Shape Roof Complexity																		
			Ro	of Sh	аре						Roof Complexity								
	Hip			Gable)			Flat				Simpl	le Roof Shape						
	Gambrel			Mans	ard	Other						Mode	rate F	Roof Shape					
		_		='								Comp	olex R	ex Roof Shape					
				Roo	f Cov	ering (Front	ng (Front Elevation Only)												
Shing	gles		Tile							Year	instal	lled:				Year Know	n		
Wood	-		Metal	l												Year Estim	ated		
Othe							Ī												
							5	Section	n G-1 Wind	ow Or	pening	gs							
		. 1										ection			П	Opening	in Inch	es	
Number	Quanti	ty	Win	idow T	ype		Floor	•	Code			Yr.	Insta	lled		Width	ŀ	leigh	t
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2																			
3																			
4																			
5																			
6																			
7																			
/									Section H-1	Door	· ·								
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3						_													
4											Section J-1 Gable Ends (all dimensions in inches)								
	-	ection		kyligh		D !!				Se	ction	J-1 G	able E			T.			
Quantity		rotectio		II I		Daylig			Quanti	ty	/ Heigh			Bottom C Width					
	Code	Yr.	Insta	llea	VVI	dth	не	ight							1	Width		leigh	t
							Section K-1 Wall Cladding (circle floor)												
						_	Secti	1						1					
	inum Siding		1	2	3	4 Stucco				1									т
	Siding		1	2	3	4			Veneer		1 2 3							4	
Wood	d Siding		1	2	3	4 Painted Block				1									
						S	ection	ո L-1 \	Vall Constr	uctio									
	crete Block L			d			1	2	3 4			Concr				1 2	3	4	
Cond	crete Block F	Reinford					1	2	3 4					l Frame		1 2	3	4	
			;					ment	Check: (che				for e	ntire house)				
No	t Applicable				Left C	orner			W	indow	/Door			Right (Corner				
	Section N	1 Cor	nort					Soot	ion O-1 Por	choo					Sactio	n P-1 Soffit			
	Section N						,									1		a 10 arti	<u></u>
(Circle Applicable)							(Pool Screen E		re)		Overhang Horizontal				_	1	
None	7	Built-I	n						rcle Size and T				(inches) (linear feet)				et)		
A 44	-ll	Da. 4 -	la a -1					ize		Type	!								
Attac	гпеа	Detac	пеа				Smal		Open										
A1	han af 0-						Medi		Scree						10	///////	_		
Num	ber of Cars	: -					Large	9	Enclo	sea				Solid/Wood/Other					
													Solid/Wood/Other						
							None												

										Righ	t Ele	vatio	n									
								Sec	tion F	-2 Ext	erior l	Roof	Inform	ation								
			Ro	of Sh	ape							Roof Complexity										
		Hip			Gable	e	Flat							Simple Roof Shape								
		Gambrel			Mans	ard			Othe	er				Mode	erate F	Roof Shape						
														Com	plex R	oof Shape						
	_			_			_	Section G-2 Window Openings Protection Opening in Inches														
Number Quantity				Wir	ndow 1	Гуре		Floo	r	Protection												
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	1			-						-			-						-			
	2			-						-			-						-			
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	4									-												
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-	7									Casti	!! 0	Dani										
	_						П			Section)II III- 2					Openin	a in Incl	200		Gla	azed	
Nun	Number Quantity		ty	D	oor Ty	ре		Floor			Protection Code Yr. Instal				lled	Width		g in Inches Height			No	
	1	 							1	Codo		<u> </u>	· mota	iiou	Width				Yes			
	2																					
	3																					
																	1					
		s	ection	1-2 S	kyligh	nts						S	Section J-2 Gable Ends (all dimensions in inches)									
Oua	antity	Р	rotecti	ion			Daylight/Buck Quantit				it.		Heigh	.+	Bottom Chord Vent-inches				hes			
Qua	iritity	Code	Yr	. Insta	lled	W	idth	Не	eight		Quanti	Ly		rieigri		Width	Width			Height		
			L			L		L	_	<u> </u>			\bot				上					
	ı			1	1	1	1	Sect	ion K	-2 Wal	I Clad	ding	(circle	floor)	T						
	Alumi	num Siding		1	2	3	4	_	Stuc	CO		1	2	3	4			1	1	ı	Т	
		Siding		1	2	3	4	_	-	rick Veneer		1	2	3	4	Other	1	2	3	4		
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	I -			_			S	1	Т	Wall C	T	uctio	T				Τ.	Ι.	Ι.			
		rete Block L			ed			1	2	3	4			Conc			1	2	3	4		
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	Not	t Applicable		Т	Secur		Corner	T T	I	Cilec			v/Door	Г	101 6	Right Corne	r	Ι				
Not Applicable Left C									_		• • •	ilidov	v/D00i		J	rtight come	' <u> </u>	J				
Section N-2 Carport								Section O-2 Porches								Secti	on P-2	Soffi	ts			
(Circle Applicable)								(Exclud	e Pool S	Screen E	Enclosu	ıre)			Overhang		Horiz	ontal	Lengt	h		
None Built-In							(C	ircle Siz	e and T	ype)				(inches)		(liı	near fe	eet)				
								S	ize	_		Туре	2									
	Attacl	hed	Deta	ched				Sma	II		Oper	1										
								Med	ium		Scree	ened										
	Numb	per of Cars	:			_		Larg	е		Enclo	osed			Solid/Wood/Other							
															Vinyl/Aluminum							
																Non	е					

	Back Elevation																				
							Sect	ion F-	3 Ext	erior F	Roof I	nform	ation								
			Ro	of Sha	аре		1								Roo	of Complex	kity				
	Hip			Gable	;			Flat				Simple Roof Shape									
	Gambrel			Mans	ard			Other				Moderate Roof Shape									
													Comp	olex R	oof Sha	ре					
							5	Sectio	n G-3	Wind	O wo	pening									
Number	Quanti	tv	Win	dow T	vpe	Floor			Protection						Opening in Inch			nes			
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2																					
3																					
4																					
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6	1																				
7																					
	<u> </u>							;	Section	on H-3	Door	s									
	0 "								Г		Prote	ection				Opening	in Inch	es		Gla	azed
Number	Quanti	ty	D	oor Ty	pe		Floor			Code		Yr. Installed			V	Vidth		Heigh	t	Yes	No
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2												1									
3																					
4									+ + + + + + + + + + + + + + + + + + + +												
Section I-3 Skylights Section J-3 Gable Ends (all dimensions in inches)																					
Protection Day			Dayligl	nt/Buc	k									<u> </u>		nt-inc	hes				
Quantity	Code	Yr.	. Insta	lled	_	dth		ight	Quantity Height			t		m Chord Vidth				Heigh	ıt		
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							Socti	on K	2 Wall	l Clad	dina (circle	floor								
Aluma	inum Cidina		1		2		Secti			Clau											
	inum Siding		1	2	3	4		Stuce			1	2	3	4 Other							Ţ
	Siding d Siding		1	2	3	4			Vene		1	2	3	4	"	Jiner	1	2	3	4	1
VVOO	a Siding		1	2	3	4	4:		ed Blo		1	2	3	4							
	. 5					3	Г	T		Т	uctioi	n (circ					1.				Τ
	rete Block U			<u>a</u>			1	2	3	4			Concr				1	2	3	4	
Conc	rete Block R	einior		04: -	N. C	Dain	1	2	3	4	- als 2				l Frame		1		3	4	
			Ī					ment	Cneci					for e	ntire h						
No	t Applicable				Left C	orner		J		VV	indow	/Door			RI	ght Corner					
Section N-3 Carport Section O-3 Porches Section P-3 Soffits																					
Section N-3 Carport													_	Sectio							
(Circle Applicable)				(Exclude	Pool S	Screen E	Enclosu	re)			Overh	_	'			_engt	h			
None)	Built-	In					(Ci	rcle Siz	e and T	ype)				(inch	es)		(lir	near fe	et)	
							S	ize	-		Type	!									
Attac	hed	Deta	ched				Sma	11		Open											
							Medi	um		Scree	ened				F						
Num	ber of Cars	:					Large	Э		Enclo	sed				و ا	Solid	/Wood	/Othe	r		
															Туре		'Alumi	num			
														None							

SR	Number:	
SR	Number:	

										Left	Elev	atior	1									
								Sec	tion F	-4 Ext	erior I	Roof I	nform	ation								
				Ro	of Sh	аре										Roof Compl	exity					
		Hip			Gable	Э		Flat				Simple Roof Shape										
		Gambrel			Mans	ard			Othe	r			Moderate Roof Shape									
										Com	plex R	oof Shape										
								Section G-4 Window Openings														
Nun	nber	Quanti	ty	Wir	Window Type			Floor					Prote	ection				Opening in Inch				
				<u> </u>		· · ·		Code			!		Yr	. Insta	lled	Widtl	Width			Height		
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Ę	5																					
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7	7			<u> </u>																		
	-			ı			ı			Section	on H-4					ı				Lou		
Nun	ımber Quantity Door Type			Floor					Protection				ng in Inc	in Inches		 	azed					
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	2														-	+						
	3															-	+					
	4	0	4!	-140	la dia k	-4-						0.	4:	140	alala I		-1		\			
Section I-4 Skylights Protection Day			Daylig	ht/Buc	k			36	Cuon	J-4 G	able	Ends (all dimen				boo						
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																vviatri	VV	idiri		Heigh	ıı	
								Secti	ion K.	4 Wal	l Clad	dina	(circle	floor	١							
	Alumi	inum Siding		1	2	3	4		Stuc		· Olaa	1	2	3	4							
		Siding		1	2	3	4			Vene	er	1	2	3	4	Other	1	2	3	4	Ī	
		I Siding		1	2	3	4			ted Blo		1	2	3	4	0					1	
		<u> </u>						ectio					n (circ									
	Conci	rete Block U	Jn-Rei	inforce	ed			1	2	3	4		Solid	Conc	rete		1	2	3	4		
		rete Block R						1	2	3	4		Wood	d/Ligh	t Meta	l Frame	1	2	3	4		
					Section	on M-4	4 Rein	force	ment	Checl	k: (che	eck 3-	- 5 loc	ations	for e	ntire house)						
	Not	t Applicable				Left C	Corner				W	/indow	//Door			Right Corne	er					
Section N-4 Carport					Sec	tion O	-4 Poi	rches				Sect	ion P-4	Soffi	ts							
(Circle Applicable)			(Exclude	e Pool S	Screen E	Enclosu	ire)			Overhang		Horiz	ontal	Lengt	h						
	None		Built-	-In					(C	(Circle Size and Type)			(inches)			(li	near f	eet)				
								S	ize	_		Туре	2									
	Attacl	hed	Deta	ched				Sma			Oper				<u> </u>							
								Medi			Scree											
	Numl	ber of Cars	:			=		Larg	е		Enclo	osed				Sol	d/Woo		er			
																	yl/Alum	inum				
I															I	Nor	ne					

Section Q Roof Deck							
Materials		Deck Thick	kness	Roof Deck Attachment	Spacing		
No Access Plywood OSB Planks/Dimension Concrete Deck over Batten Battens Metal Deck Other Note: If Planks, Concrete or resection R Roof Slope:	s metal is checked, go to /12	(Nominal) No Ad 3/8" 7/16" 1/2" 5/8" 3/4" =>1" Other	ccess	No Access Staples 6d Nail 8d Nail 10d Nail Screws (=> #8 x 2.5") Spray Foam Adhesive Construction Adhesive Average # of missed na	For 8d and 10d nails and		
Section R Roof Stru	cture Materials			Section S Secondary Water Barr	ier		
No Access Rafters Wood Trusses Light Metal Trusses Spacing: 12" 1	16" 24" >24"	Exte	rior	How verified: Photos (Circle Applicable) Spray Foam Adhesive: 4 feet of height?	Documents Other Y N Y N Y N		
Section T Roof to Wall Connection							
No Access None If Unknown, Explain w	re Corrosion Y N Toe Nail why:	3 or More Nails Y N Clips or Non-Wrap Strap	Single	Every Truss/Rafter s Y N Double Wrap	straight within 1.5"of truss with block Y N Unknown		
Section U Gab	ole End Wall Construct	tion	Section V Building Footprint Area				
(Total must equal # of gables Gables less than 4 feet in hei Gables 4 feet or more in heig Total number of ALL Gables:	listed on four elevations ght: ht:		Pla	an View of House (for calculating b			
Of the Gables 4 feet or more in height how many have: No Access Not Braced - Cathedral Ceiling Not Braced - Flat Ceiling							
Of the Braced Gables how m. Balloon Framed Deck/Diaphragm Diagonal Bottom Horizontal Contin Masonry Cathedr Masonry Flat Cei Total	or X Bracing luous ral						
OSB Planks	None Masonry		Т	otal Building Footprint Area =	sq. ft.		



Dear Homeowner.

At your request, the State of Florida has paid for an inspection of your home by a qualified wind mitigation inspector. The purpose of this report is to identify specific actions that you can take to strengthen your home against hurricane winds. Please use this report as a resource to make your home as hurricane-resistant as possible.

This report provides you with:

- Your home's current level of resistance to hurricane winds
- · Specific improvements that will increase your home's hurricane wind resistance
- · The estimated costs of improvements
- · Your potential savings on homeowner's wind insurance premiums
- · Guidelines on securing bids from licensed contractors to perform the recommended improvements

Why you should consider strengthening your home:

Taking steps to increase your hurricane wind resistance rating will:

- · Make your house safer, providing increased levels of protection for you and your family
- Reduce the likelihood of future property losses
- Reduce the likelihood of damage to irreplaceable possessions
- · Reduce the likelihood of being displaced from your home following a storm
- · Possibly make you eligible to receive discounts on windstorm insurance
- Possibly increase the resale value of your house

Please refer to the user's guide available on our website at www.mysafefloridahome.com for answers to questions you may have about your inspection report and the My Safe Florida Home program.

Thank you for your participation in the My Safe Florida Home program.

Sincerely,

Alex Sink Chief Financial Officer State of Florida

Section 1: Wind Inspection Report

Understanding your home's hurricane wind resistance rating

The hurricane wind resistance ratings provided in this report are estimated numbers on a scale of 0 to 100. The ratings are designed to provide a general indication of how well your home is expected to perform over a broad range of hurricanes with different intensities and wind directions, and based on your location. Homes built to Florida's current strictest building code requirements will have ratings near 100 while the weakest homes will have ratings approaching zero.

Your home's current hurricane wind resistance rating is estimated to be 42.

It is important to realize that the rating is intended to provide only a relative measure of how well your home is expected to perform over a wide range of wind speeds and wind directions. The rating is approximate and is based on a limited number of visible inspection features. Research to improve the rating system is underway and future adjustments are likely as our understanding of hurricane wind effects continues to improve.

Your house has the following beneficial features that contribute to its current hurricane wind rating:

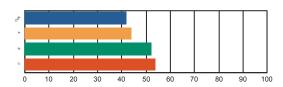
- One story
- Non-tile roof covering
- Intermediate roof deck attachment (attachment B)
- Clip roof-to-wall connection
- Restrained foundation

Please contact your homeowner's insurance agent or insurance company to find out if you are eligible for windstorm loss reduction credits or discounts for these features and to determine how to apply for them.

The following chart shows your home's current wind resistance rating. It also shows the wind resistance rating you could achieve if you implement any of the up to three Recommended Improvement Plans developed as a result of your recent wind inspection (denoted as Plans A, B and C). The details of these plans are included in Sections 1 and 2 of this report and in the contractor bid sheets provided in Appendix A.

Each improvement plan offers a combination of hurricane-resistance features. Based on the combination of features in each plan, the chart below details how much it is estimated to cost you to implement that plan and the possible discount or credit you may qualify for on the windstorm portion of your insurance premium.

Hurricane Wind Resistance Rating



		Estimated
	Rating	Cost
CURRENT	42	\$0
PLAN A	44	\$500
PLAN B	52	\$2,700
PLAN C	54	\$3,200

By making all of the improvements recommended in Improvement Plan \underline{C} , you can increase your home's rating by as much as $\underline{12}$ points to a total rating of $\underline{54}$.

Recommended Improvement Plans for Your House

Based on the results of your wind inspection, the recommended improvement plans for your house are outlined in the table below. For each improvement plan, the table provides the new hurricane wind resistance rating after the improvements are completed and the estimated cost of the improvements. The estimated annual wind insurance premium savings will be shown if insurance information was provided at the time you applied for a free inspection. The chart also shows which of the seven improvements are included in your Recommended Improvement Plans.

Plan	Improvement(s) (See Appendix A for Details)	Hurricane Wind Resistance Rating	Estimated Cost**
	Current condition of house	42	\$0
А	Brace gable ends Recommended Improvement 4	44	\$500
В	Roof deck attachment - interior Recommended Improvement 1a Secondary water barrier - interior	52	\$2,700
	Recommended Improvement 2a		
С	Roof deck attachment - interior Recommended Improvement 1a	54	\$3,200
	Secondary water barrier - interior Recommended Improvement 2a		
	Brace gable ends Recommended Improvement 4		

^{**} A breakdown of estimated costs for each improvement plan is provided in Section 2 of this report.

Section 2: Estimated Improvement Costs & Contractor Bid Summar

IMPORTANT:

Do not show this page to the contractors when requesting cost estimates

Use the following table to compare contractor bids. Please note that the bids you receive may be substantially different than the *My Safe Florida Home* estimates due to the current availability and cost of materials and labor in your area, installation details that are specific to your house, and other factors. You should make your final decision based on the actual bids rather than the estimates given in this report. This table includes cost details for the recommended improvement plans outlined on the previous pages. It also outlines alternative improvement methods you can consider as substitutes for elements within your recommended plans. Additionally, the chart outlines additional improvements that can help make your home more hurricane resistant.

IN	Description of Improvement	Estimated Cost	Bid 1	Bid 2	Bid 3
	Recommended Improvements				
	Plan A				
4	Brace gable ends	\$500			
	TOTAL	\$500			
	Plan B				
1a	Roof deck attachment - interior	\$2,700			
2a	Secondary water barrier - interior	\$0			
	TOTAL	\$2,700			
	Plan C				
1a	Roof deck attachment - interior	\$2,700			
2a	Secondary water barrier - interior	\$0			
4	Brace gable ends	\$500			
	TOTAL	\$3,200			
	Alternative Improvements				
1b	Roof deck attachment - exterior	\$95			
2b	Secondary water barrier - exterior	\$472			
3	Upgrade roof covering	\$2,938			
	Additional Improvements				
6a7a	Window & door protection - standard	\$5,313			
6b7b	Window & door protection - perm. attached	\$6,912			
6c7c	Window & door protection - perm. deployed	\$12,675			
IN	= Improvement Number				



Appendix A: Contractor Bid Sheets

**** IMPORTANT CONTRACTOR INSTRUCTIONS ****

The following bid sheets have been prepared for the homeowner as the result of a free inspection performed by the *My Safe Florida Home* program. These bid sheets are pre-populated with data collected during the wind inspection to assist contractors in providing cost estimates. Contractors are asked to provide their bids for specified work using the attached forms to help homeowners best evaluate bids from multiple contractors. The *My Safe Florida Home* program has identified seven key improvements that will enhance a home's ability to withstand a hurricane:

Improvement 1) Improving the strength of your roof deck attachment

Improvement 2) Creating a secondary water barrier to prevent water intrusion

Improvement 3) Upgrading roof covering

Improvement 4) Bracing gable-end walls

Improvement 5) Reinforcing roof-to-wall connections

Improvements 6 & 7) Window protection (6) and door protection (7)

NOTE: Improvements 6 & 7 are combined because it is recommended that they be undertaken together.

NOTE: Only those bid sheets for the Improvements presented in Section 2 as Recommended, Alternative, or Additional for your home are included in this section.

Please do not return bid sheets or contractor estimates to the My Safe Florida Home program. They are for your use only. Obtaining three estimates is <u>not</u> a requirement of the program.

Improvement 1a:	Roof Deck Attachment - Interior	Bid Requested: ⊔
Improvement 2a:	Secondary Water Barrier - Interior	
Company:		
Printed Name:		Date:
Signature:		

Apply Adhesive to Roof Decking and Rafters	Quantity	Cost
A spray-on adhesive shall be applied to the underside of the roof sheathing from the attic such that a positive bond between the joists and the sheathing is formed. The applied adhesive shall have a minimum uplift capacity of 260 psf for a 4x8 ft panel as determined by laboratory testing. The 260 psf value refers to the mean value of the test results. Joints between sheathing pieces will also be sprayed with adhesive to prevent water infiltration in the event of roof covering losses. The adhesive should be applied continuously to within at least one foot of the eaves. If hired, contractor must supply properly completed documentation for this work to the homeowner.	Interior Roof Area = 	

Improvement 1b:	Roof Deck Attachment - Exterior Secondary Water Barrier - Exterior		Bid Requested:	
Company:				
Printed Name:		Da	te:	
Signature:				
Re-nail Roof Sheath	ing & Add Secondary Water Barrier		Quantity	Cost
removed to the decl	ormed after existing roof covering has be king level. Replace damaged sheathing, re- r install a secondary water barrier following I below.	nail	Exterior Roof Area =	
roof trusses/rafters Building Code with exceed 6 inches on o	eathing heathing is to be replaced and attached to using the specifications given in the Flor one exception; nail fastener spacing will center for all roof zones in all wind zones. De g shank nails. Within 4 feet of any gable end,	ida not		
the Florida Building will not exceed 6 in zones. Existing fast this requirement. Ne feet of any gable er center. The contractor penetrated the rafter Fasteners that miss	to be re-nailed using the specifications given. Code with one exception; nail fastener space in the specification of the specification	cing vind tisfy n 4 s on erly ttic.		
sheets will be taped asphalt underlayme self-adhering prod manufacturer's instr have adherence stre	of underlayment, all joints between plyw with a self-adhering polyethylene or rubber int that has a minimum width of 6 inches. The suct shall be applied in accordance with suctions for wood application. This product ingth suitable so that it remains attached to a secondary water barrier if the roof cover	ized This the will		

If hired, contractor must supply properly completed documentation

for this work to the homeowner.

Improvement 3:	Upgraded Roof Covering	Bid Requested: □
Company:		
Printed Name:		Date:
Signature:		

Install Upgraded Code-Plus Roof Covering	Quantity	Cost
For shingle roofs, Code Minimum is defined as products meeting the FBC minimum of ASTM D3161 requirements, and Code Plus is defined as products meeting ASTM D7158 Class H. For tile roofs, Code Minimum is considered adhesive set tile, and Code Plus is tile fastened to the roof deck with 2 stainless steel screws. The use of Upgraded Underlayment using a synthetic underlayment instead of number 15 or 30 felt should be included in Code Plus If hired, contractor must supply properly completed documentation for this work to the homeowner.	Exterior Roof Area = 	
Install Standard Code-Minimum Roof Covering		
Install a new roof covering per the manufacturer's installation instructions using FBC-compliant products. For shingles, six nails are required for each shingle. For mechanically attached tiles, the manufacturer's directions are to be followed. If hired, contractor must supply properly completed documentation for this work to the homeowner.		

Improvement 4:	Brace Gable Ends	Bid Requested: □
Company:		-
Printed Name:		_ Date:
Signaturo:		

Brace All Gable End Walls 4 ft or Greater in Height	Quantity	Cost
The objective of this improvement is to brace the bottom chord of the gable end truss or gable end wall. Top chord bracing is accomplished through the use of properly connected roof sheathing, and is not the objective of this improvement. For homes with flat ceilings, bracing of the bottom chord may be accomplished by following the prescriptive requirements described on Page 9-10 of the "A Homeowner's Guide to Hurricane Retrofit" booklet published by the Institute for Business and Home Safety. You can obtain this guide online at www.ibhs.org . Otherwise, for cathedral, vaulted, or other unusual situations, evaluation of the existing wall and bracing should be reviewed by a Professional Engineer. An allowance for inspection by a Professional Engineer should be included in the cost estimates provided to the homeowner, where appropriate. Contractors should indicate in their bids for bracing gable ends whether an allowance for inspection by a Professional Engineer is included in the price.	Number of Gable-End Walls to Brace = 2	
If hired, contractor must supply properly completed		

Improvements 6 & 7: Window and Door Protection	Bid Requested:	
Company:		
Printed Name:	Date:	
Signature:		
MPORTANT: The wind inspection report and bid sheets will always show to protection option. However, you may elect to pursue a permanent opening expensive.	·	-
GENERAL REQUIREMENTS: Opening protection must satisfy the both impact resistance and pressure resistance. Opening protection manufacturer's specifications. The contractor will ensure that all located met. Products that meet the Florida Building Code requirements windstorm insurance credits or discounts. In the cost analysis for window protection, removable storm panels openings and accordion shutters have been assumed for second Building Code approved protective devices, including impact resists and area of openings presented below represent only those openings not a	ction must be instactal standards and resumed in our standards and resumed in our standards and the control of	lled as per the equirements are rder to receive ed for first floor at other Florida ed. The number
	Quantity	Cost
Install Window Protection		
See general requirements. ADDITIONAL REQUIREMENTS: If the structure is already equipped with shutter protection or the equivalent thereof, non-compliance with the current Florida Building Code standards should be verified before replacement with new products. If hired, contractor must supply properly completed documentation for this work to the homeowner	Number of Windows =5 Area =128 SF	
Upgrade Entry Doors		
See general requirements. ADDITIONAL REQUIREMENTS: At least one door must meet the Florida Building Code requirements for a means of escape when all of the opening protection is deployed on the house. All remaining entry doors will be equipped with shutter devices meeting Florida Building Code requirements. If hired, contractor must supply properly completed documentation for this work to the homeowner.	Replace0 Door(s) Shutter _1 Single Door(s) Shutter _0 Double Door(s)	
Install Sliding Glass Door Protection		
See general requirements and entry door requirements. If hired, contractor must supply properly completed documentation for this work to the homeowner.	Number of Sliders = 1 Area = 47 SF	

47 SF

Upgrade Garage Doors		
See general requirements. In the cost analysis, replacement of the existing garage door has been assumed; however shuttering devices meeting the general requirements can be used. If hired, contractor must supply properly completed	Number of 1 Car Units = 0 Number of 2 Car Units = 1 Area =144 SF	

**** END OF BID SHEETS ****

AVG HRR C	85		77		78		82		71		45		09		74		87		85		62		82		79		29		70		20	
AVG HRR B	6/		29		29		92		09		37		52		64		81		77		53		22		72		47		29		29	
AVG HRR A	72		63		58		71		53		28		46		25		75		71		45		29		64		37		52		20	
AVG HRR CUR	61		50		47		62		41		19		37		45		99		61		36		29		54		30		38		36	
AVG PRE MAX DISC C	32.%	\$167.90	35.8%	\$326.16	35.1%	\$480.54	34.3%	\$392.16	34.6%	\$475.58	35.9%	\$745.95	35.3%	\$579.01	34.6%	\$512.58	34.2%	\$239.92	36.3%	\$218.31	32.4%	\$627.87	34.2%	\$182.57	36.5%	\$363.07	37.%	\$774.57	34.9%	\$218.36	34.5%	\$461.92
AVG PRE MIN DISC C	24.9%	\$130.58	26.8%	\$243.78	25.2%	\$345.36	29.%	\$331.48	26.1%	\$358.44	31.%	\$642.97	26.7%	\$436.93	25.9%	\$383.60	26.8%	\$187.81	30.1%	\$180.86	25.3%	\$489.62	29.4%	\$157.08	25.3%	\$251.56	28.5%	\$596.41	27.8%	\$173.48	29.8%	\$399.13
AVG PRE MAX DISC B	29.2%	\$153.33	32.5%	\$295.99	30.3%	\$414.82	31.5%	\$360.10	31.4%	\$430.76	32.4%	\$672.37	32.3%	\$528.73	32.2%	\$477.39	30.9%	\$216.87	32.2%	\$193.64	29.8%	\$576.92	31.4%	\$167.66	34.%	\$338.35	33.3%	\$697.40	31.%	\$193.72	32.%	\$428.72
AVG PRE MIN DISC B	22.5%	\$117.88	23.9%	\$217.44	21.6%	\$295.48	26.3%	\$301.14	23.2%	\$318.80	27.7%	\$574.82	23.7%	\$388.17	23.6%	\$349.73	23.8%	\$166.94	26.%	\$156.09	22.8%	\$442.32	26.8%	\$143.07	23.2%	\$230.96	24.1%	\$504.95	24.%	\$150.28	27.6%	\$369.04
AVG PRE MAX DISC A	25.8%	\$135.67	30.7%	\$279.62	26.8%	\$366.10	29.5%	\$338.02	29.3%	\$402.47	30.%	\$622.44	29.6%	\$485.60	29.8%	\$441.78	28.%	\$196.86	29.2%	\$175.57	27.2%	\$527.69	28.2%	\$150.61	31.1%	\$309.11	30.1%	\$631.79	28.4%	\$177.40	29.3%	\$392.21
AVG PRE MIN DISC A	19.5%	\$102.60	23.3%	\$211.78	18.3%	\$250.55	24.6%	\$281.77	20.9%	\$286.67	24.%	\$498.25	20.8%	\$341.25	20.9%	\$309.37	20.5%	\$144.03	23.%	\$138.04	20.%	\$386.62	22.9%	\$122.13	20.%	\$198.70	21.5%	\$449.89	21.%	\$131.48	24.9%	\$332.92
AVG PRE MAX DISC CUR	20.5%	\$107.87	23.7%	\$215.92	20.5%	\$280.47	24.5%	\$280.28	24.1%	\$331.55	23.4%	\$486.52	24.1%	\$394.54	25.2%	\$372.64	23.3%	\$163.82	24.6%	\$147.92	22.6%	\$437.68	24.1%	\$128.70	25.4%	\$252.66	24.5%	\$514.27	22.3%	\$139.24	23.%	\$308.46
AVG PRE MIN DISC CUR	15.3%	\$80.43	17.6%	\$160.08	14.2%	\$193.77	20.3%	\$231.99	16.7%	\$229.54	18.2%	\$377.18	16.%	\$261.35	17.3%	\$255.68	16.8%	\$118.17	19.2%	\$115.24	16.4%	\$317.59	19.1%	\$102.22	15.8%	\$156.83	16.8%	\$351.08	16.%	\$100.09	19.4%	\$259.15
AVG \$PREM CUR	\$525.00		\$910.00		\$1,368.00		\$1,145.00		\$1,373.00		\$2,075.00		\$1,638.00		\$1,481.00		\$702.00		\$601.00		\$1,937.00		\$534.00		\$995.00		\$2,096.00		\$625.00		\$1,339.00	
#HO ELIGIBLE CUR	421		22		1930		23		16404		25086		45		7927		1769		486		3386		49		189		28		2218		6162	
County	Alachua		Baker		Bay		Bradford		Brevard		Broward		Calhoun		Charlotte		Citrus		Clay		Collier		Columbia		Desoto		Dixie		Duval		Escambia	

74		53		80		92		85		20		81		83		82		62		88		73		71		74		82		81		64		06	
64		42		73		89		92		37		72		9/		75	Ī	20		82		63		63		99		74		74		54		82	
26		32		92		62		71		26		89		69		89	Ī	64	ľ	77		26		54		29		99		29	ľ	20		62	
46		23		54		22		29		18		09		54		26		23		29		44		43		48		22	l	28		36		71	
34.7%	\$257.27	38.7%	\$717.76	32.6%	\$194.84	32.8%	\$202.19	33.4%	\$358.76	33.6%	\$229.98	26.3%	\$21.07	32.7%	\$185.98	30.9%	\$342.34	35.3%	\$279.92	33.6%	\$199.11	31.4%	\$275.81	33.3%	\$194.87	32.%	\$588.86	34.%	\$220.47	32.1%	\$317.02	35.4%	\$352.51	35.7%	\$188.25
27.3%	\$202.44	30.8%	\$571.29	28.6%	\$170.81	30.6%	\$188.79	22.3%	\$239.71	27.5%	\$458.87	26.3%	\$21.07	28.6%	\$162.65	20.2%	\$223.29	28.1%	\$222.38	27.6%	\$163.12	26.3%	\$230.34	23.2%	\$135.96	24.7%	\$416.25	29.2%	\$189.48	31.%	\$306.71	25.7%	\$255.86	26.4%	\$139.59
31.4%	\$233.18	35.8%	\$664.56	29.5%	\$174.83	29.6%	\$182.63	30.6%	\$328.37	30.%	\$500.52	20.7%	\$16.53	29.5%	\$165.90	28.5%	\$315.58	32.1%	\$254.06	30.9%	\$182.96	27.9%	\$244.67	30.2%	\$176.91	32.8%	\$552.74	30.8%	\$199.46	29.6%	\$292.10	30.7%	\$305.61	32.7%	\$172.73
24.4%	\$181.34	28.3%	\$525.38	25.4%	\$152.00	27.5%	\$169.22	20.2%	\$217.09	24.7%	\$412.05	20.7%	\$16.53	25.3%	\$143.79	18.3%	\$202.35	25.2%	\$199.93	25.%	\$148.16	23.1%	\$202.60	21.6%	\$126.28	22.8%	\$383.55	26.2%	\$169.90	27.7%	\$274.06	24.%	\$238.80	23.9%	\$126.30
28.8%	\$213.34	32.4%	\$602.49	26.7%	\$159.75	28.2%	\$173.85	26.7%	\$286.80	26.3%	\$437.86	20.7%	\$16.53	27.4%	\$155.63	25.7%	\$284.89	29.4%	\$232.56	28.6%	\$169.11	25.3%	\$221.69	27.1%	\$158.34	30.6%	\$515.82	27.5%	\$177.91	26.3%	\$260.32	28.%	\$278.60	29.3%	\$154.92
21.6%	\$160.07	24.8%	\$459.94	23.%	\$137.43	76.%	\$160.16	16.4%	\$176.61	21.2%	\$352.41	20.7%	\$16.53	23.5%	\$133.64	15.3%	\$169.87	22.3%	\$176.84	22.4%	\$132.77	20.6%	\$180.67	18.8%	\$109.79	20.2%	\$339.82	23.4%	\$151.32	24.4%	\$240.99	20.6%	\$204.69	20.3%	\$107.22
24.4%	\$181.03	26.8%	\$497.52	20.9%	\$125.11	23.5%	\$144.76	21.4%	\$229.92	20.6%	\$343.84	23.%	\$18.40	18.3%	\$104.18	20.7%	\$229.63	24.5%	\$193.78	23.2%	\$137.48	19.2%	\$168.39	20.6%	\$120.23	26.6%	\$447.15	22.4%	\$144.96	21.%	\$207.03	20.%	\$199.00	25.1%	\$132.42
18.%	\$133.40	20.3%	\$377.26	17.6%	\$105.06	23.8%	\$146.42	13.4%	\$143.67	16.9%	\$281.93	23.%	\$18.40	15.4%	\$87.79	12.%	\$132.77	18.2%	\$144.33	18.2%	\$107.85	15.5%	\$135.51	14.9%	\$86.91	17.1%	\$288.56	18.9%	\$122.30	19.2%	\$189.97	17.5%	\$174.13	17.4%	\$91.83
\$742.00		\$1,857.00		\$598.00		\$616.00		\$1,074.00		\$1,666.00		\$80.00		\$569.00		\$1,108.00		\$792.00		\$592.00		\$877.00		\$585.00		\$1,683.00		\$648.00		\$988.00		\$995.00		\$528.00	
948		98		51		13		23		116		2		02		296		2286		269		8964		28		5183		62		22		9		3176	
Flagler		Franklin		Gadsden		Gilchrist		Glades		Gulf		Hamilton		Hardee		Hendry		Hernando		Highlands		Hillsborough		Holmes		Indian River		Jackson		Jefferson		Lafayette		Lake	

Lee	12178	\$1,460.00	17.2%	25.%	20.7%	29.6%	23.%	31.8%	25.4%	34.4%	44	54	61	20
			\$250.56	\$364.66	\$301.77	\$432.11	\$336.35	\$463.99	\$370.66	\$502.63	_		r	
Leon	873	\$495.00	18.1%	22.5%	22.2%	27.7%	24.7%	30.5%	27.5%	33.7%	22	89	75	82
			\$89.37	\$111.56	\$110.09	\$137.21	\$122.46	\$150.90	\$136.09	\$166.99	_	l		
Levy	71	\$982.00	16.2%	24.6%	20.2%	29.8%	23.5%	32.2%	26.3%	35.8%	48	22	64	72
			\$159.47	\$241.14	\$198.06	\$292.56	\$230.63	\$316.56	\$258.46	\$351.34				
Liberty	12	\$904.00	19.8%	27.6%	22.9%	33.1%	24.1%	36.3%	25.9%	40.4%	20	64	89	75
			\$178.54	\$249.35	\$207.17	\$299.07	\$217.86	\$328.15	\$234.14	\$365.22				
Madison	22	\$916.00	11.3%	19.7%	16.6%	26.8%	20.%	31.7%	22.3%	34.8%	52	64	71	78
			\$103.26	\$180.29	\$151.74	\$245.33	\$182.80	\$290.33	\$204.71	\$319.01				
Manatee	3981	\$1,312.00	15.6%	20.9%	20.1%	26.2%	23.2%	29.5%	26.%	32.3%	37	48	22	65
			\$205.07	\$273.78	\$263.69	\$343.41	\$305.02	\$382.98	\$341.16	\$423.41	_	l		
Marion	3990	\$539.00	17.2%	72.5%	19.8%	29.1%	23.7%	32.7%	25.8%	35.1%	74	81	98	91
			\$92.48	\$137.33	\$106.75	\$156.89	\$127.71	\$176.30	\$138.88	\$189.17				
Martin	3028	\$1,865.00	16.2%	22.9%	19.3%	26.8%	22.1%	29.3%	23.9%	31.5%	41	20	22	64
			\$301.50	\$427.50	\$359.82	\$500.67	\$411.33	\$547.03	\$446.12	\$286.88				
Miami-Dade	15001	\$2,252.00	17.6%	22.2%	24.2%	29.6%	26.9%	31.5%	30.9%	32.9%	22	31	37	46
			\$396.11	\$499.29	\$544.43	\$667.54	\$605.77	\$709.95	\$695.47	\$807.61				
Monroe	428	\$2,844.00	21.5%	25.7%	26.2%	31.5%	28.2%	33.1%	32.3%	37.6%	28	36	39	49
			\$611.79	\$730.59	\$745.81	\$896.07	\$802.95	\$941.50	\$917.96	\$1,069.03				
Nassau	311	\$1,045.00	16.8%	25.3%	20.9%	31.1%	24.5%	33.8%	27.1%	37.%	36	48	22	67
			\$175.06	\$264.07	\$218.28	\$324.99	\$255.79	\$353.00	\$283.40	\$386.75				
Okaloosa	5205	\$1,522.00	16.5%	22.1%	20.7%	27.7%	23.8%	30.7%	26.8%	34.3%	32	45	22	67
			\$250.42	\$336.84	\$315.57	\$421.70	\$361.60	\$467.95	\$408.30	\$521.64				
Okeechopee	149	\$1,002.00	19.1%	23.7%	22.1%	27.5%	24.1%	28.9%	25.9%	31.1%	61	20	22	81
			\$191.32	\$237.32	\$221.80	\$275.07	\$241.73	\$289.92	\$259.56	\$311.87				
Orange	4548	\$663.00	15.9%	22.5%	20.1%	28.3%	22.3%	30.6%	25.3%	34.1%	62	74	62	86
			\$105.73	\$149.36	\$133.25	\$187.73	\$148.15	\$202.97	\$167.87	\$226.32				
Osceola	874	\$687.00	18.9%	24.6%	22.7%	29.5%	25.5%	32.%	28.%	34.9%	9	22	82	88
			\$129.91	\$168.80	\$155.77	\$202.50	\$175.17	\$219.73	\$192.63	\$239.48				
Palm Beach	22191	\$2,013.00	17.9%	24.3%	21.1%	28.%	23.4%	29.8%	25.1%	31.7%	38	45	51	27
			\$329.96	\$488.44	\$423.93	\$562.98	\$470.54	\$599.71	\$505.10	\$638.62				
Pasco	4707	\$1,048.00	17.4%	23.2%	22.4%	29.1%	24.6%	31.2%	27.7%	34.7%	44	26	63	73
			\$182.66	\$243.45	\$234.70	\$305.28	\$258.18	\$327.49	\$290.06	\$363.58				
Pinellas	12626	\$1,303.00	14.1%	18.5%			23.4%	28.5%	27.2%	32.6%	30	44	20	61
			\$184.20	\$241.00	\$274.76	\$345.85	\$304.58	\$371.13	\$353.83	\$424.70				

88		80		65		74		73		62		82		92		84		70		85		72		65		22		73		73.52	
82		74		55		99		63		53		74		88		74		63		92		61		22		47		99		65.06	
77		92		41		29		51		47		89		84		29		54		29		53		49		37		54		57.93	
99		25		31		49		40		36		99		78		22		44		53		41		39		28		44		47.49	
34.2%	\$203.14	32.9%	\$204.60	35.4%	\$358.00	33.3%	\$475.42	35.5%	\$476.72	33.2%	\$469.47	33.2%	\$240.51	37.1%	\$219.10	32.1%	\$179.88	34.7%	\$345.44	34.7%	\$209.67	34.2%	\$280.21	34.4%	\$310.47	34.3%	\$671.20	34.5%	\$196.19	34.3%	\$369.76
28.3%	\$168.23	28.2%	\$175.49	26.8%	\$270.97	24.6%	\$320.59	28.5%	\$382.49	26.7%	\$378.03	25.4%	\$184.04	26.3%	\$155.01	27.9%	\$156.36	26.3%	\$262.12	28.4%	\$171.71	27.4%	\$224.16	24.4%	\$220.72	25.3%	\$494.91	27.8%	\$158.13	26.9%	\$290.77
31.5%	\$186.85	29.1%	\$181.29	31.7%	\$320.12	31.3%	\$447.47	33.4%	\$448.96	30.2%	\$428.09	29.7%	\$215.21	35.3%	\$208.01	27.5%	\$154.37	31.5%	\$314.10	30.6%	\$184.65	30.5%	\$249.61	31.7%	\$286.68	31.5%	\$616.15	30.4%	\$172.72	31.%	\$334.99
25.9%	\$153.77	25.1%	\$156.00	23.7%	\$239.79	22.8%	\$325.66	26.7%	\$359.14	24.%	\$340.42	22.3%	\$161.50	24.7%	\$145.85	23.4%	\$131.02	24.%	\$238.55	25.4%	\$153.59	23.9%	\$195.94	22.4%	\$202.04	23.%	\$450.25	24.1%	\$136.92	24.1%	\$260.64
29.1%	\$172.74	25.9%	\$160.82	28.2%	\$285.60	29.5%	\$417.53	29.7%	\$398.46	27.7%	\$391.71	27.6%	\$199.95	30.8%	\$181.67	26.6%	\$149.30	29.3%	\$291.69	27.5%	\$166.10	27.7%	\$226.45	29.%	\$262.01	28.4%	\$554.59	28.2%	\$160.62	28.4%	\$306.29
23.4%	\$138.88	21.9%	\$136.35	19.8%	\$200.43	20.5%	\$292.16	22.6%	\$303.27	21.2%	\$299.61	20.3%	\$146.97	19.9%	\$117.52	22.2%	\$124.32	21.1%	\$210.11	22.5%	\$135.90	20.8%	\$170.06	19.5%	\$175.83	19.5%	\$380.78	22.3%	\$127.08	21.4%	\$230.72
24.%	\$142.71	21.3%	\$132.20	23.7%	\$239.60	25.4%	\$362.67	25.5%	\$342.39	22.7%	\$321.83	21.9%	\$158.84	27.8%	\$163.84	20.%	\$112.39	21.6%	\$214.78	26.4%	\$159.31	21.8%	\$178.60	24.1%	\$217.23	24.3%	\$475.20	22.5%	\$127.78	23.2%	\$250.01
19.1%	\$113.67	18.3%	\$113.87	16.7%	\$168.54	17.5%	\$249.89	19.4%	\$260.72	17.%	\$240.53	16.%	\$115.87	17.8%	\$104.78	15.8%	\$88.41	15.9%	\$158.01	20.1%	\$121.56	15.8%	\$129.76	15.8%	\$142.95	16.8%	\$327.85	18.%	\$102.67	17.3%	\$186.79
\$594.00		\$622.00		\$1,011.00		\$1,428.00		\$1,343.00		\$1,416.00		\$724.00		\$590.00		\$561.00		\$996.00		\$604.00		\$819.00		\$903.00		\$1,956.00		\$569.00		\$1,079.55	
2393		92		1295		7018		3707		0059		2550		6320		29		37		8		4119		124		812		45		213478	
Polk		Putnam		Saint Johns		Saint Lucie		Santa Rosa		Sarasota		Seminole		Sumter		Suwannee		Taylor		Union		Volusia		Wakulla		Walton		Washington		TOTALS:	

Page 1 of 1

GRANT APPLICATION DATA BY COUNTY

Figures for Pilot (before 7/1/2007) AND Post (after 7/1/2007)

Exp 5614 268 588 Pkts Sent 1374 164 835 Post 240 Pkts Sent 651 Pilot 26 2 Avg Age (yrs) DocSub 62 210 697 Online \$246,280 \$207,890 \$210,369 \$219,000 \$232,258 \$232,000 \$207,370 \$168,533 \$206,486 \$187,024 \$201,336 \$213,143 \$207,666 \$211,905 \$177,080 \$255,700 \$183,965 \$194,583 \$186,000 \$197,666 \$193,071 Insured Avg\$ 414 1101 69 616 4747 224 5 999 Matching 326 203 Income Low 505 266 40 68 365 251 Phone 124 922 500 165 28 481 61 366 Online 23 286 2 PEND Post PEND Pilot 1374 5605 834 268 97 164 83 288 APRV Post 645 236 APRV Pilot 1427 5866 865 83 196 278 747 101 617 RECD Post 43 399 5 109 243 RECD Pilot County Hillsborough Holmes Indian River Highlands Jefferson Calhoun Charlotte =scambia Lafayette Hamilton Hernando Columbia Jackson Sadsden **3radford** Broward -ranklin **Gilchrist** Brevard Hardee Hendry Alachua Jesoto Glades -lagler Citrus Sollier Duval Baker Dixie -ake Clay Bay Bulf

GRANT APPLICATION DATA BY COUNTY

Figures for Pilot (before 7/1/2007) AND Post (after 7/1/2007)

Page 1 of 1

Figures for Pilot (before 7/1/2007) AND Post (after 7/1/2007)

The following lists Grant Applications in various statuses for both Pilot and Post records for all counties.

* Pending is defined as Grant Applications mailed to or created online, but the necessary documents not retumed to DFS.

COUNTS	2871	104	84	1	3060
PILOT STATUS	APPROVED	DEFIC	INVALID	PENDING	TOTAL

POST STATUS	COUNTS	TYPE
APPROVED	4845	Low Income
	20244	Matching
	25089	TOTAL
DEFICIENT	180	Matching
	618	Low Income
	262	TOTAL
DENIED	133	Low Income
	313	Matching
	446	TOTAL
INREVIEW	4	Matching
	13	Low Income
	17	TOTAL
PENDING	516	Low Income
	062	Matching
	1306	TOTAL
TOTAL	27656	



DESIGNED TO PROTECT



For more information on the seven categories of improvements, visit www.MySafeFloridaHome.com or call the My Safe Florida Home helpline 1-866-513-MSFH (6734)





WELCOME TO MY SAFE FLORIDA HOME

For many of us, buying and owning a home is one of the most important investments we make in our lives. When we make this investment, we expect our homes will protect us and serve as a safe haven from hurricanes.

To better protect ourselves and our homes when a hurricane hits, we must also invest in building standards and techniques that will strengthen our homes and communities against the catastrophic damage that hurricanes inflict.

alex Sink

Alex Sink
Chief Financial Office
State of Florida

IS YOUR HOME HURRICANE RESISTANT?

The Department of Financial Services is providing guidance on what you can do to strengthen your home against catastrophic storms. You can start by taking advantage of the My Safe Florida Home program, which offers free wind inspections to measure how safe your home is against hurricanes. Following the inspection, you will receive a detailed report explaining how to make your home more hurricane resistant. If you provide your insurance information at the time you apply, the report will also outline possible discounts available if you take the recommended steps to strengthen your home.







WHY SHOULD YOU MAKE AN INVESTMENT TO STRENGTHEN YOUR **HOME AGAINST HURRICANES?** We've got two good reasons:

Reason 1: A free wind inspection. Before you can strengthen your home, you need to know how hurricane resistant it is. A qualified wind inspector, trained in wind-resistant building techniques. will examine your home and provide a detailed report that will:

- explain and prioritize improvements to strengthen your home,
- provide cost estimates for each recommended improvement,
- rate how hurricane resistant your home is, and how resistant it will be after improvements,
- explain what insurance discounts are available and how to get them, if you provided your insurance information.

Reason 2: A discount on insurance premiums. Strengthened homes are less likely to suffer serious damage in a hurricane. Homeowners may be entitled to a range of discounts on their homeowners' insurance premium, depending on what and how many improvements are made. The discounts will be outlined in your free wind inspection report.

WHAT IMPROVEMENTS CAN STRENGTHEN MY HOME AGAINST HURRICANES?

Free wind inspections from the My Safe Florida Home program will recommend improvements in one or more of seven specific categories:

1. Improving your roof deck attachment.

If your roof is made of shingles nailed to plywood sheets, the inspection may reveal that the sheets are not adequately nailed to your roof trusses, and that more and/or longer nails can help prevent the plywood from being blown off during a hurricane.

2. Creating a better water barrier.

There are products that cover and seal the joints between the plywood sheets on your roof. This will reduce leakage if your shingles are blown off.

3. Improving your roof covering.

Upgrading to stronger, thicker, properly nailed hurricane-resistant roof shingles will reduce the chance of your roof shingles blowing off during a hurricane.

4. Bracing gable-ends in your roof framing.

This is usually done in your attic to lessen the chances that your roof will collapse under hurricane wind loads.

5. Reinforcing roof-to-wall connections.

Installing metal tie-down straps that attach roof rafters to wall studs can decrease the chances that your roof will lift during a hurricane.

6. Upgrading exterior wall-opening protections. For instance, installing hurricane-rated

window shutters.

7. Upgrading exterior doors.

For example, replacing a standard garage door with a hurricane-rated garage door.

You may qualify for a free wind inspection if you have a single-family, site-built home.

WHERE DO I SIGN UP?

Step 1: You can apply for the free inspection through the My Safe Florida Home Web site, or by calling the My Safe Florida Home helpline:

www.MySafeFloridaHome.com 1-866-513-6734

Step 2: Once your application has been approved, a qualified wind inspector will contact you to set up an appointment.

Step 3: After the inspection, you will receive a report that rates the hurricane resistance of your home before and after improvements. prioritizes improvements to give you the greatest defense against hurricanes, and details the cost of each. It will also outline the potential insurance savings, if you provided your insurance information at the time you applied.

NOTE: Mobile, modular and manufactured homes, apartments, condominiums, townhome, duplexes and triplexes are not eligible.

WHAT ELSE MAY I QUALIFY FOR?

Strengthening your home by participating in the My Safe Florida Home program may qualify you for discounts on your insurance premium.

By law, all companies offering homeowners insurance must provide discounts to policyholders who invest in products and improvements proven to defend a home against hurricane damage. Contact your insurance company or agent to find out what discounts are available to you after strengthening your home.

Local governments and not-for-profit agencies are also offering grants to low-income homeowners in certain areas of the state. These programs will offer hurricane protection upgrades at a reduced cost or no cost to the qualifying homeowner.





How to Save Money on Your Homeowners' Insurance

For More Information

If you live in a single-family home or duplex, you may take the Florida Wind Insurance Incentives Survey (www.FloridaWindIncentives.org or http://www.dca.state.fl.us/fdem/mitdb/index.cfm) to find out what homeowners' insurance discounts may be available to you based on specific building features that better protect your home against hurricane damage.

For more information about the My Safe Florida Home program, please visit www.MySafeFloridaHome.com, or call the My Safe Florida Home Consumer Helpline toll-free at 1-866-513-6734.









You may save money on your homeowners' insurance in many ways.

These savings are generally classified as hurricane
or mitigation-related discounts or credits.

Hurricane or Mitigation-Related Discounts or Credits

If you live in a home built after 2002, or after 1994 in Miami-Dade or Broward counties, you may qualify for one or more discounts on the wind portion of your homeowners' insurance premium.

You may also be eligible for discounts by taking certain steps to strengthen your home against hurricane damage. Taking such actions to strengthen your home entitles you, by Florida law, to a range of discounts on your wind insurance premium, depending on the type and number of improvements you make.



Improvements might include, for example, shutter protection for windows and doors, and installing hurricane straps in your roof.

The My Safe Florida Home program provides free wind inspections to help eligible homeowners find out how safe their homes are from hurricane damage. After the inspection, homeowners receive a detailed report outlining improvements to make their home more hurricane resistant. This report will identify insurance discounts that may be available to homeowners if they take the suggested actions to strengthen their homes against hurricanes.

Non-Hurricane-Related Savings

In addition to hurricane mitigation, you may also save on your homeowners' insurance in other ways. These include:

- · Multipolicy discounts;
- Senior discounts;
- Discounts for installing lightning rods, security systems, deadbolt locks, fire sprinkler systems, smoke detectors, etc.

Applying for your Insurance Discount

Contact your insurance agent or company and ask what features or upgrades they offer discounts or credits for, and what you need to do to qualify. As you discuss these issues with your agent or company, keep the following in mind:

- Verify how much of a discount is available for your home's features or for any upgrades you make. For example, installing hurricane shutters on your home might result in as much as a 29 percent discount on your windstorm premium. If your current windstorm premium is \$1,000, you could save \$300. Other upgrades, like installing hurricane straps in your roof, may also result in savings.
- Ask about any special requirements the company may have in order for you to qualify for a discount. For example, do the shutters need a specific wind rating? Does the company require an inspection of the home before granting the discount? Must the person inspecting the home be a licensed contractor, engineer or other professional? When will the discount or credit be applied?
- Ask what documentation the company requires, and where to send it. Your agent/ company may want photographs, receipts and other verification that the upgrades were installed correctly. Be sure to keep copies of everything you submit, as well as a record of when you mailed it.
- Ask your agent to confirm when the discount will take effect, and how it will be granted.
 For example, if you will receive a discount on your premium during your next policy renewal period, or a refund for a portion of the premium you've already paid?

Mitigation Discounts

Minimum discounts* for certain mitigation features: (as filed with the Florida Office of Insurance Regulation by insurance companies)

iisurunee companies,	
Ro	of Geometry
Hip Roof	28%
R	oof Covering
Florida Building Code Approved Shingles	7%
Concrete Roof	80%
Roof Deck	Attachment
Plywood/OSB with 8d nails (spaced 6"/6" or 6"/12" apart)	9%
Dimensional Lumber	9%
Concrete	80%
Roof-To-Wall	Attachment
Clips	18%
Single Wrap	20%
	1

Double Wrap	21%
Secondary Water Resis	tance (SWR)
SWR applied to a hip roof	32%
SWR applied to other roof shapes	6%

Opening Protection					
Hurricane Rated Shutters	39%				
Basic Shutters	29%				

^{*}These discounts apply only to the hurricane portion of your insurance premium. Some insurance companies may offer a larger discount than those indicated above. If your home has multiple features, these minimums cannot be combined to reach an overall discount. Please check with your agent and/or insurance company for the total discount that you may be eliqible to receive.

Q&A

QUESTION: What products are available through this project?

ANSWER: Garage doors will be replaced with an impact- and wind-pressure-rated door. For window protection, the homeowner may choose between fabric panels or accordion shutters. Exterior doors will be replaced with an impact-rated door or shuttered with a fabric panel or accordion shutter device.

NOTE: Homeowners in Miami Dade and Broward counties who are subject to Miami Dade code product approval may also use metal or polypropylene panels.

QUESTION: What is covered by the medical exemption?

ANSWER: Medical exemptions are available for homeowners who currently have hurricane (impact and wind rated) panels that they are unable to deploy. With an approved medical exemption the homeowner can choose to replace their current protection with wind and impact rated accordion shutters up to \$5,000.

QUESTION: What if a category cost exceeds the \$5,000 grant limit?

ANSWER: The Contractor will protect as many categories as possible without exceeding the \$5,000 grant limit. The homeowner may independently contract at their expense to have partial opening protection installed which will allow the My Safe Florida Home contractor to complete the retrofit category within the \$5,000 grant limit.

QUESTION: Can I use this project to brace my gable ends?

ANSWER: No. This project is only available for opening protection. If the homeowner has not exceeded the \$5,000 limit, they may still pursue reimbursement for bracing gable ends through the My Safe Florida Home reimbursement process.









HOME SAFETY SOLUTIONS INC.

Counties not highlighted are not being served through the Direct Pay Low-Income Program at this time.

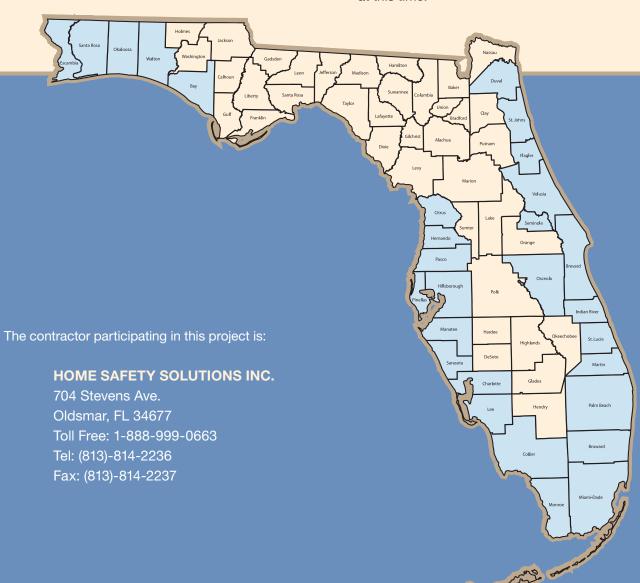
My Safe Florida Home

Our mission is to help Floridians learn how to harden their homes to better protect themselves and their families from windstorm damage.

In order to accomplish this goal the My Safe Florida Home program has partnered with a selected contractor to install opening protection for low-income homeowners.

Participating low-income homeowners will agree to:

- Have the work completed by the selected contractor;
- Not make any payments to the contractor; and
- Not be directly reimbursed by the State of Florida, as the contractor will be paid directly by MSFH.





Final Report

Media Campaign for MySafeFlorida.com

Summary

The overall program met its objectives. The media buy over-performed, delivering more spots and rating points than planned while staying below budget. Ultimately, behavior changed. Compared to the average before the campaign, weekly online applications had more than doubled by the close of the campaign.

Background

Goal of Media Campaign

Increase applications for free wind inspections of single-family detached homes in Florida, especially in the wind-borne debris regions along the state's coastlines.

Target Audience

This program targeted Florida residents eligible for free wind inspections, meaning anyone who owns a single-family, detached, site-built home in the state. Our target audience excluded occupants of mobile homes, manufactured homes, apartments, condominiums, multi-family dwellings and businesses as they were ineligible for the program.

Strategy

To encourage owners of single-family site-built homes in Florida to apply, the media campaign aimed to build awareness of a key benefit of the inspection: saving money. Seven out of ten homeowners who sign up for wind inspections save an average of \$200 on their annual homeowner's insurance premiums. The campaign utilized the strong behavioral determinant of saving money to better elicit the desired response of Florida homeowners applying for the inspection service.

Tactics

1401100		
Tactic	Intended Result	Timing
Air attention-getting television spots and radio ads directing homeowners to www.MySafeFloridaHome.com to apply for a free home inspection.	Raise awareness of the program and its benefits. Increase the number of online applicants for the program.	Broadcast spots aired March 10 through May 26. Some make-goods ran after May 26.
Redesign the look of the www.MySafeFloridaHome.com and associated application page to carry the campaign look (M4C will do design; DFS will apply to site)	Match the online experience to the promotional campaign	New design applied to website March 2008.

Tactic	Intended Result	Timing
Gain free media exposure via press	Help boost awareness of the	Launched press
releases and press conferences in relevant statewide media markets, to	program and its benefits.	conference in March 2008
include:	Help increase the number of	2000
 Newspapers 	online applicants for the	
o TV	program.	
o Radio		
DFS will execute the earned media strategy provided by M4C.		

Final Media Schedule

The initial media plan, submitted during the bidding process, proposed investing in 1,000 rating points of TV in some markets and 800 rating points of radio in other markets, along with specific ethnic radio buys. When the plan was executed, buyers set even higher targets – without any impact on the budget. The final media plan called for airing 1,100 rating points over 11 weeks (three weeks were dark) in three TV markets – Tampa/ St. Petersburg, Miami/Fort Lauderdale, and West Palm Beach/Fort Pierce. In addition, another 660 rating points were to be purchased in the Tallahassee/Thomasville market. (This was initially a radio-only market). The media plan for the other markets was focused on radio, with between 860 and 880 rating points purchased over the same period in the remaining six markets. Spanish-language radio was also planned for Orlando, Tampa and Miami/Fort Lauderdale. Haitian radio was planned for Miami/Fort Lauderdale.

		Mar-08			Apr-08			May-08						
MEDIA	3	10	17	24	31	7	14	21	28	5	12	19		
TV													New Target	Bid
Tampa/St. Petersburg		200	200	200		100	100		100	100		100	1100	1000
Miami/Fort Lauderdale		200	200	200		100	100		100	100		100	1100	1000
West Palm/Ft. Pierce		200	200	200		100	100		100	100		100	1100	1000
Tallahassee/Thomasville		200	180	180		100							660	600
Totals														
Radio														
Orlando/Daytona Beach/Melbourne		180	100	100		100	100		100	100		100	880	800
Jacksonville		180	100	100		100	100		100	100		100	880	800
Fort Myers/Naples		180	100	100		100	100		100	100		100	880	800
Pensacola/Ft. Walton		160	100	100		100	100		100			100	660	600
Gainesville/Ocala		160	100	100		100	100		100			100	660	600
Panama City		160	100	100		100	100		100			100	660	600
Orlando Hispanic		160	100	100		100	100		100			100	660	800
Tampa Hispanic		180	100	100		100	100		100	100		100	880	800
Miami/FTL Haitian (Creole)		180	100	100		100	100		100	100		100	880	800
Miami/FTL Hispanic		180	100	100		100	100		100	100		100	880	800

Results

Media Buy

As planned, 94% of the media campaign's budget was invested in purchasing advertising time on television and radio. In both mediums, the actual media weight exceeded what the agency initially pledged.

In television, \$648,099.90 was budgeted and \$645,137.33 or 99.5% was actually spent. This purchased 2287 spots. Including value-added spots and make-goods, 2593 or 114% actually ran. Nearly 4,000 adult 25+ rating points were purchased and 4214.4 or 105% actually ran. For 99.5% of the planned budget, the campaign delivered 113% of the planned spots and 105% of the planned rating points. Market-by-market breakdowns are shown below.

		sed # of A ots	ctual # of Spots	Purchased TRPs A25+	Actual TRPs A25+
MIAMI / FT. LAUDERD	ALE 46	69	504	1109.0	1135.2
TAMPA	47	75	512	1102.2	1178.8
TALLAHASSEE /					
THOMASVILLE	32	21	387	674.6	677.3
WEST PALM BEACI	H 38	30	416	1111.5	1223.1
TVTOTAL	00	.07	0500	2007.2	4214.4
TV TOTAL	22	87	2593	3997.3	4214.4
	Purchased	Actual	% Spots	% TRPs	% Dollars
	Dollars	Dollars	Purchased	Purchased	Purchased
	(Net cost)	(Net cost)	vs. Actual	vs. Actual	vs Actual
MIAMI / FT.	¢201 721 50	¢200 776 50		102.4%	99.7%
LAUDERDALE	\$291,721.50	\$290,776.50	107.5%	102.4%	99.7%
TAMPA	\$234,378.90	\$234,378.90	107.8%	106.9%	100.0%
TALLAHASSEE /					
THOMASVILLE	\$17,123.40	\$17,005.28	120.6%	100.4%	99.3%
WEST PALM BEACH	\$104,876.10	\$102,976.65	109.5%	110.0%	98.2%
TV TOTAL	\$648,099.90	\$645,137.33	113.4%	105.4%	99.5%

Because of the timing in which radio ratings data is provided by the ratings services, this report expresses delivery of radio schedules in number of spots only. It is assumed that if purchased spots actually ran then rating points are delivered. In radio, \$352,386.74 was budgeted and \$346,427.21 or 98.3% was actually spent. That purchased 5856 spots. Including value-added and make-goods, 5878 spots or 100.3% of spots actually ran. For 98.3% of the planned budget, the campaign delivered 100.3% of the planned spots. Market-by-market breakdowns are shown below.

	Р	urchased # of Spots	Actual # of Spots	Purchased TRP'S A25+	
GAINESVILLE / OCALA		696	696	635	
FT MYERS / NAPLES		876	875	888	
JACKSONVILLE		751	725	841	
MIAMI (HAITIAN)		407	416	N/A	
MIAMI (HISPANIC)		358	358	875	
ORLANDO (GENERAL MAF	RKET)	970	1029	836	
ORLANDO (HISPANIC)	238	217	864	
PANAMA CITY		468	468	667	
PENSACOLA / FT WALTO	NC	734	733	690	
TALLAHASSEE / THOMAS\	/ILLE	3	9		
TAMPA HISPANIC		355	352	807	
RADIO CAMPAIGN TOTAL		5856	5878	7103	
	Purchased Dollars (Net cost)	Dollars	s Purch	ased Purchased	
GAINESVILLE / OCALA	\$19,533.15	\$19,533.	.15 100	.0% 100.0%	
FT MYERS / NAPLES	\$29,684.34	\$29,684.	10 99.	9% 100.0%	
JACKSONVILLE	\$55,118.07	7 \$49,551.	77 96.	5% 89.9%	
MIAMI (HAITIAN)	\$25,493.27	7 \$25,492.	.77 102	.2% 100.0%	
MIAMI (HISPANIC)	\$57,621.38	\$57,243.	38 100	.0% 99.3%	
ORLANDO					
(GENERAL MARKET)	\$97,656.30			.1% 100.0%	
ORLANDO (HISPANIC)	\$19,722.15	\$19,707.	.98 91.	2% 99.9%	
PANAMA CITY	\$9,334.71	\$9,334.9		.0% 100.0%	
PENSACOLA / FT WALTON	\$17,398.40	\$17,397.	97 99.	9% 100.0%	
TALLAHASSEE /					
THOMASVILLE	\$383.67	\$383.5			
TAMPA HISPANIC	\$20,441.30	\$20,441.	30 99.	2% 100.0%	
RADIO CAMPAIGN TOTAL	\$352,386.7	4 \$346,427	7.21 100	4% 98.3%	

Buyers also negotiated for added-value components, which were delivered at no additional cost. A station-by-station summary is shown below. While it is difficult to assign a dollar value to these components, we feel that \$180,000 in value is a very conservative estimate.

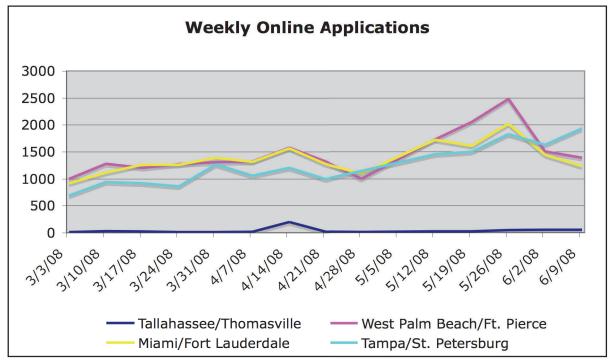
STATION	ADDED VALUE				
WWKA-FM	5 billboards per week, 5a-6p, w/o 3/24, 4/7, 4/14, 4/28, 5/5, 5/19				
WDBO	Logo and link on website				
WMMO-FM	Rotating 10-second sponsorships				
WOMX-FM	Rotating billboards				
WVUE-FM	Banner				
WSVN-TV	AM news billboards				
WTVJ-TV	Radio news simulcast				
WPLG-TV	:30 TV ad rotating online; rotating internet banners-400,000 impressions				
WAQI-AM WAMR- FM	Rotating news/weather/traffic billboards				
WMCQ-FM	Rotating web banners				
1610AM/102.5FM	Simulcast				
WRHB	Koze Fanm Show - website mention and link				
WPEC-TV	News billboards				
WPTV-TV	Half-page ad in hurricane guide				
WPBF-TV	Logo in hurricane guide; participation at hurricane expos; 2 weather billboards during flight weeks; internet schedule on weather page				
WFLA-TV	5-7a news ticker				
WFTS-TV	Web banner; billboards on 24 hour weather channel; full-page print ad				
WTVT-TV	News/weather billboards				
WTSP-TV	Rotating news/weather/sports billboards				
WSKY	M-Sa 6a-12M Rotators; Interview on Bob Rose Show				
WMFQ	M-Su 6a-12M Rotators				
WTRS	M-Su 6a-12M Rotators				
	Week of 3/24 - 60 billboard sponsorship weekend				
WXJZ	M-Su 6a-12M Rotators				
WKTK	M-Su 6a-12M Rotators				
WAVV	M-F 7p-12M Rotators				
WBTT	M-F 6a-7p Billboard Rotators				
WCKY	M-F 6a-7p Billboard Rotators				
WOLZ	M-F 6a-7p Billboard Rotators				
WFSY	M-F 6a-7p Billboard Rotators				
WPAP	M-F 6a-7p Billboard Rotators				
WQIK	M-F 6a-7p Billboard Rotators				
WSOL	M-F 6a-7p Billboard Rotators				
WPLA	M-F 6a-7p Billboard Rotators				

STATION	ADDED VALUE
	M-F 6a-7p Rotators (10 per week); M-F 3p-7p Rotators (20 per
WRRX	week)
WCOA	M-F 6a-7p Rotators (10 per week)
WJLQ	M-F 6a-7p Rotators (15 per week)
WZNS	M-Su 6a-12M Rotators
	M-F 6a-10a Billboard Rotators
	M-F 3p-7p Billboard Rotators
WTWC	1 for 1 matched spot for M-F, 7a-9a Today Show

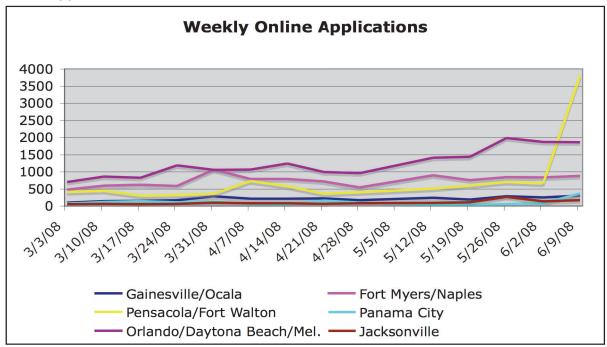
Behavior Change

By the end of the campaign, weekly online application totals soared to 232% of pre-campaign numbers, from less than 5,000 applications a week on average to more than 10,000. Every single market experienced an increase, ranging from 550% in Pensacola to 145% in West Palm Beach. The graphs below illustrate the increase overall, by television market and by radio market.

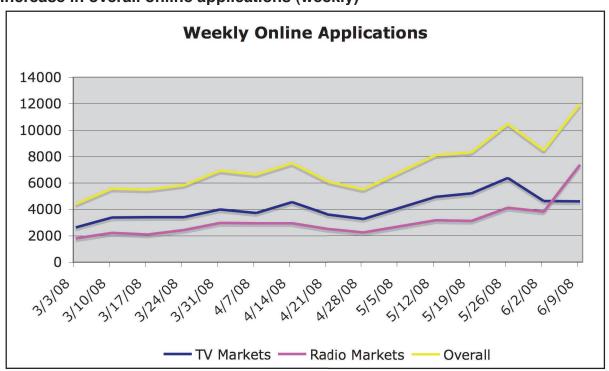
Online Application Increases in TV Markets



Online Application Increases in Radio Markets



Increase in overall online applications (weekly)



Executive Summary

Success of Media Campaign

The bottom line measure of the media campaign success is the fact that the My Safe Florida Home Program has generated over 250,671 home inspections and over 317,000 applications as of the last week of May 2008. The goal of 400,000 home inspections seems easily within reach by June 2009.

Research Study

The research study designed to measure the effectiveness of the media campaign for generating awareness of the My Safe Florida Home Program and to get homeowners to sign up for free wind inspections was a classic pre-test/post-test study in which a statewide survey of homeowners was conducted prior to the media campaign (October 2007) and an identical study was conducted at the conclusion of the media campaign (May 2008).

Exogenous Influences on Effectiveness of Media Campaign

It should be noted that the effectiveness of the media campaign was measured by a telephone survey conducted during the latter part of May 2008, i.e., at the end of the media campaign. Snap shot measurements such as the one conducted in this study can gauge the overall impact of a media campaign, yet this study was not designed to evaluate the impact of specific elements of the campaign(e.g., individual advertisements or media such as radio or television). Recall of a specific advertisement, for example, will be higher if measurements are conducted the day of, and the days immediately following, that advertisement rather than waiting until the end of an advertising campaign.

It should also be noted that many other influences other than the media campaign affect awareness of programs such as the My Safe Florida Home Program. Timing of campaigns and external influences can have significant impacts on recall of programs and behavioral intent such as signing up for a free home inspection. Baseline measurements of awareness of the My Safe Florida Home Program were conducted during October 2007 near the end of hurricane season. While the 2007 hurricane experiences in Florida were minimal, the baseline measurements, nonetheless, took place during the hurricane season and there were active hurricanes in other parts of the world during baseline measurements of awareness of the My Safe Florida Home Program.

The follow-up measurements of the effectiveness of the media campaign occurred prior to the start of hurricane season. Media coverage, in general, and the collective consciousness of the Florida public presumably had not yet begun to focus on the upcoming hurricane season. For example, Alma, the first Pacific hurricane of 2008, was mentioned in the media for the first time on May 29, 2008, after all interviews for the follow-up survey were completed.

Timing of the baseline measurements (during hurricane season), timing of the follow-up measurements (prior to hurricane season), and the fact that measurements of the effectiveness of the media campaign were conducted at the end of the media campaign rather than during the campaign can all have an impact on awareness of the My Safe Florida Home Program and Floridians' intentions to sign up for free home inspections.

Media Campaign's Influence on Intent to Get Wind Inspections and to Apply for Matching Grants

The same percentage of homeowners (65%) prior to and after the media campaign claimed they would be at least somewhat likely to apply for a free home wind inspection. However, considerably more homeowners (72%) after the media campaign said they would apply, if eligible, for a matching grant to strengthen their homes against hurricane winds. Compared to before the media campaign, Florida homeowners after the media campaign were willing to spend considerably more money making improvements to their homes to get matching funds from the State of Florida.

Executive Summary

Prior to the media campaign, homeowners were willing to spend \$3,191, while they were willing to spend \$4,448 to strengthen their homes after the media campaign.

The media campaign had salutary effects on the impact of various arguments for signing up for free wind inspections. The media campaign increased the percentages of homeowners who indicated a likelihood of signing up for a free wind inspection based on each of the following arguments (in italics):

- Stronger homes sustain less damage from hurricanes increase of two percentage points (70% 72%) in homeowners who expressed some likelihood of signing up for a free inspection.
- Inspections lead to decreases of \$180 on average in homeowners insurance premiums increase of four percentage points (72% 76%) in homeowners who expressed some likelihood of signing up for a free inspection.
- Improvements to strengthen homes against hurricanes return \$4 for every \$1 invested in mitigation increase of four percentage points (71% 75%) in homeowners who expressed some likelihood of signing up for a free inspection.
- Inspections and subsequent improvements can increase the value of your home increase of three percentage points (70% 73%) in homeowners who expressed some likelihood of signing up for a free inspection.

Behavioral Intent in the Face of Counter Arguments

Five arguments against getting free home inspections were pitted against an argument in favor of inspections based on the fact that it's smart to get an inspection, it's free, and there is no obligation to get improvements. The media campaign increased the percentage of homeowners who intended to get a free inspection for four of the five arguments against getting an inspection (argument in italics).

- Smart to get an inspection vs. why bother spending money the chance of a hurricane are slim increase of seven percentage points (65% 72%) in homeowners who agreed it's smart to get an inspection.
- Smart to get an inspection vs. *potential hassle of completing forms and clearing bureaucratic huddles* increase of one percentage point (59% 60%) in homeowners who agreed it's smart to get an inspection.
- Smart to get an inspection vs. *concerns over home records becoming public information* increase of five percentage points (50% 55%) in homeowners who agreed it's smart to get an inspection.
- Smart to get an inspection vs. amount of out-of-pocket mitigation costs possibly exceeding the increase in value of home increase of four percentage points (62% 66%) in homeowners who agreed it's smart to get an inspection.
- Smart to get an inspection vs. difficulties in learning about the program and figuring out what to do to participate decrease of one percentage point (59% 58%) in homeowners who agreed it's smart to get an inspection.

Attitudes and Perceptions

- The percentage of homeowners who have a favorable perception of the My Safe Florida Home Program remained essentially the same prior to and after the media campaign (87% prior; 86% after).
- The percentage of homeowners selecting the number one motivator for signing up for the My Safe Florida Home Program (better protection for your family against hurricanes) increased from 33% prior to the media campaign to 42% after the campaign.

Awareness and Knowledge

- Awareness of the concept that there is a program to help homeowners decreased from 28% prior to the media campaign to 27% after.
- Percentage of homeowners who were able to give the correct name of the program without prompting increased from 5% prior to 6% after the media campaign.
- Aided recall of the My Safe Florida Home Program decreased from 28% prior to 19% after the media campaign.
- Knowledge of some program elements decreased during the media campaign, while knowledge of other elements increased.

Survey Report : Inspection Survey	
Viewed	5824
Started	4652
Completed	4636
Completion Rate	99.66%
Drop Outs (After Starting)	16
Average time taken to complete survey : 3 minute(s)	

Was it easy to apply for a free wind inspection?

Custom Analysis Options

Freq	uency Analysis							
	Answer	Count	Percent	20%	40%	60%	80%	100%
	Easy	<u>3668</u>	<u>79.43%</u>					
②	Somewhat Easy	<u>831</u>	17.99%					
③	Somewhat Difficult	<u>87</u>	1.88%					
<u> </u>	Difficult	<u>32</u>	0.69%					
	Total	4618	100%					

Key Analytics

1.238
[1.224 - 1.253] n = 4618
0.511
800.0

8 Key Facts

97.42% chose the following options : Easy Somewhat Easy Least chosen option 0.69% : Difficult

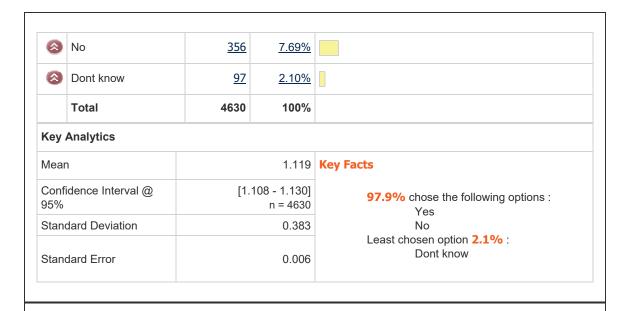
Were you contacted to schedule your inspection within the time expected?



Custom Analysis Options

Freq	uency	Ana	lysis

Answer	Count	Percent	20%	40%	60%	80%	100%
Yes	<u>4177</u>	90.22%					



When your inspector called to schedule your inspection, was it clear who was calling and why?

Custom Analysis Options

uency Analysis							
Answer	Count	Percent	20%	40%	60%	80%	100%
Yes	<u>4543</u>	98.29%					
No	<u>60</u>	1.30%					
Dont know	19	0.41%					
Total	4622	100%					
Analytics							
1		1.021	Key Facts	5			
dence Interval @	[1.016 - 1.026] n = 4622		99.59% chose the following options				ns:
ndard Deviation		0.170					
dard Error		0.003	Least chosen option 0.41% : Dont know				
	Answer Yes No Dont know Total Analytics Idence Interval @ dard Deviation	Answer Count Yes 4543 No 60 Dont know 19 Total 4622 Analytics 10 Idence Interval @ [1. Idard Deviation	Answer Count Percent Yes 4543 98.29% No 60 1.30% Dont know 19 0.41% Total 4622 100% Analytics 1.021 dence Interval @ [1.016 - 1.026] n = 4622 dard Deviation 0.170	Answer Count Percent 20% Yes 4543 98.29% No 60 1.30% Dont know 19 0.41% Total 4622 100% Analytics 1.021 Key Facts Idence Interval @ [1.016 - 1.026] (9) Idence Interval @ 0.170 (1.016 - 1.026)	Answer Count Percent 20% 40% Yes 4543 98.29% No 60 1.30% Image: square squar	Answer Count Percent 20% 40% 60% Yes 4543 98.29% No 60 1.30% Dont know 19 0.41% Total 4622 100% Analytics 1.021 Key Facts dence Interval @ [1.016 - 1.026] n = 4622 dard Deviation 0.4	Answer Count Percent 20% 40% 60% 80% Yes 4543 98.29% No 60 1.30% I Dont know 19 0.41% I Total 4622 100% Analytics In the contract of the contract

On the day of your inspection, did your inspector arrive on time?



Freq	uency Analysis							
	Answer	Count	Percent	20%	40%	60%	80%	100%
8	Yes	<u>4421</u>	<u>95.82%</u>	_				

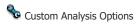
No		<u>114</u>	2.47%	
②	Dont know	<u>79</u>	<u>1.71%</u>	
	Total	4614	100%	
Key A	Analytics			
Mear	ı		1.059	Key Facts
Confi 95%	dence Interval @	[1.	050 - 1.068] n = 4614	98.29% chose the following options : Yes
Stand	dard Deviation	0.300		No
Stand	dard Error	0.004		Least chosen option 1.71% : Dont know

Was your inspector courteous and professional?

Custom Analysis Options

rvas y	our inspector courteo	us and professi	oriar:	Custom Analysis Option						
Freq	uency Analysis									
	Answer	Count	Percent	20%	40%	60%	80%	100%		
<u>^</u>	Yes	<u>4501</u>	<u>97.59%</u>							
<u> </u>	No	49	<u>1.06%</u>	1						
<u>^</u>	Dont know	<u>62</u>	<u>1.34%</u>							
	Total	4612	100%							
Key	Analytics									
Mear	1		1.038	Key Facts						
Conf 95%	idence Interval @	[1.030 - 1.045] n = 4612		98.94% chose the following options Yes				ns:		
Stan	dard Deviation	0.251		. 55						
Standard Deviation Standard Error			0.004		Least chosen option 1.06% : No					

Upon completion of the inspection, did the inspector leave informational materials with you?



Freq	uency Analysis							
	Answer	Count	Percent	20%	40%	60%	80%	100%
②	Yes	<u>3827</u>	<u>83.05%</u>					

<u>@</u>	No	<u>504</u>	10.94%	
②	Dont know	277	6.01%	
	Total	4608	100%	
Key A	Analytics			
Mear	1		1.230	Key Facts
Confi 95%	dence Interval @	[1.	214 - 1.245] n = 4608	93.99% chose the following options : Yes
Stand	dard Deviation	0.545		No
Stand	dard Error	0.008		Least chosen option 6.01% : Dont know

Did you receive your report within 45 days of the inspection?

Custom Analysis Options

Freq	uency Analysis									
	Answer	Count	Percent	20%	40%	60%	80%	100%		
②	Yes	<u>3553</u>	<u>77.14%</u>							
<u>@</u>	No	726	<u>15.76%</u>							
②	Dont know	327	<u>7.10%</u>							
	Total	4606	100%							
Key	Analytics	·								
Mear	1		1.300	0 Key Facts						
Confi 95%	idence Interval @	[1.282 - 1.317] n = 4606		22.9% CHOSE THE TOTOWING ODUOUS						
Stand	dard Deviation		0.593							
Standard Error		0.009	Least chosen option 7.1% : Dont know			% :				

Did your report contain information that was helpful to you?



Freq	uency Analysis							
	Answer	Count	Percent	20%	40%	60%	80%	100%
②	Yes	<u>3653</u>	<u>79.52%</u>					

②	No	<u>653</u>	<u>14.21%</u>			
②	Dont know	288	<u>6.27%</u>			
	Total	4594	100%			
Key A	Analytics					
Mear	1		1.268	Key Facts		
Confi 95%	dence Interval @	[1.251 - 1.284] n = 4594		93.73% chose the following options : Yes		
Stand	dard Deviation	0.567		No		
Stand	dard Error	0.008		Least chosen option 6.27% : Dont know		

Have you received any insurance discounts or savings as a result of your free wind inspection?

Custom Analysis Options

Freq	uency Analysis								
	Answer	Count	Percent	20%	40%	60%	80%	100%	
(2)	Yes	<u>1555</u>	33.66%						
②	No	2417	<u>52.32%</u>						
(2)	Dont know	648	14.03%						
	Total	4620	100%						
Key	Analytics								
Mear	1		1.804	Key Facts					
Conf 95%	idence Interval @	[1.785 - 1.823] n = 4620		Chose the following oblights:					
Stan	dard Deviation		0.662		Yes				
Standard Error			0.010		Least chosen option 14.03% : Dont know				



Ove	rall Matrix Scorec	ard						
	Question	Count	Score	Completely satisfied	Somewhat satisfied	Neutral	Somewhat unsatisfied	Completely unsatisfied

Overall, how	4599	1.823		
would you rate				
your experience				
with your free				
wind inspection?				

Overall, how would you rate your experience with your free wind inspection?

83.			
-0	Custom	Analysis	Options

Freq	uency Analysis								
	Answer	Count	Percent	20%	6	40%	60%	80%	100%
②	Completely satisfied	<u>2675</u>	<u>58.16%</u>						
②	Somewhat satisfied	949	20.63%						
②	Neutral	370	8.05%						
②	Somewhat unsatisfied	325	<u>7.07%</u>						
②	Completely unsatisfied	280	6.09%						
	Total	4599	100%						
Key	Analytics			'					
Mear	ı		1.823	Key Fac	ts				
Confi 95%	idence Interval @	[1.	788 - 1.858] n = 4599						s :
Stand	dard Deviation		1.209		Looot	Som	ewhat sati	sfied	
Stand	dard Error		0.018	Least chosen option 6.09% : Completely unsatisfied					

Have you decided to pursue any improvements to your home based on the inspection report you received from the My Safe Florida Home program?



Freq	Frequency Analysis										
	Answer	Count	Percent	20%	40%	60%	80%	100%			
8	Yes	<u>1711</u>	<u>37.31%</u>								
②	No	<u>1242</u>	<u>27.08%</u>								
@	Undecided	1420	30.96%								

^	Dont know	<u>213</u>	<u>4.64%</u>				
	Total	4586	100%				
Key	Analytics						
Mean Confidence Interval @ 95%			2.029	Key Facts			
		[2.002 - 2.056] n = 4586		68.27% chose the following options :			
Stan	dard Deviation	0.932		Undecided			
Standard Error		0.014		Least chosen option 4.64% : Dont know			

If yes, what improvements have you made to strengthen your home? Check all that apply.

Custom Analysis Options

									
⊢req	uency Analysis								
	Answer	Count	Percent		20%	40%	60%	80%	100%
<u>@</u>	Improvement 1: Roof Deck Attachment	111	<u>3.63%</u>						
8	Improvement 2: Secondary Water Barrier	<u>106</u>	<u>3.47%</u>						
②	Improvement 3: Roof Covering	148	4.85%						
②	Improvement 4: Gable Ends	226	<u>7.40%</u>						
②	Improvement 5: Roof- to-Wall Connections	93	3.05%						
8	Improvement 6: Window Protection	1244	40.73%						
(2)	Improvement 7: Door Protections (including garage door)	<u>1126</u>	<u>36.87%</u>						
	Total	3054	100%						
Key	Analytics								
Mear	1		5.724	Key	Facts				

Standard Error 0.02	Improvement 7: Door Protections (including garage door) Least chosen option 3.05%: Improvement 5: Roof-to-Wall Connections
---------------------	----------------------------------------------------------------------------------------------------------------------------

Would you recommend the program to others?



Freq	uency Analysis							
	Answer	Count	Percent	20%	40%	60%	80%	100%
②	Yes	<u>3785</u>	<u>82.41%</u>					
<u> </u>	No	384	8.36%					
<u> </u>	Dont know	424	9.23%					
	Total	4593	100%					
Key	Analytics							
Mear	1		1.268	Key Facts				

Mean	1.268
Confidence Interval @ 95%	[1.250 - 1.286] n = 4593
Standard Deviation	0.617
Standard Error	0.009

91.64% chose the following options :
Yes
Dont know
Least chosen option 8.36% :
No

Custom Analysis Options

Overall Matrix Scorecard									
	Question	Count	Score	Excellent	Good	Fair	Poor		
1.	Overall, how would you rate your experience with the My Safe Florida Home program?	4604	1.752						

Overall, how would you rate your experience with the My Safe Florida Home program?



Frequency Analysis

	Answer	Count	Percent	20%	40%	60%	80%	100%	
8	Excellent	2443	<u>53.06%</u>						
②	Good	1261	27.39%						
8	Fair	497	10.79%						
②	Poor	403	<u>8.75%</u>						
	Total	4604	100%						
Key A	Analytics								
Mear	1		1.752	Key Facts					
Confi 95%	dence Interval @	terval @ [1.725 - 1.780] n = 4604							
Stand	dard Deviation		0.963	Good Least chosen option 8.75%:					
Stand	dard Error		0.014						

Survey Report : Grant Survey	
Viewed	1401
Started	755
Completed	750
Completion Rate	99.34%
Drop Outs (After Starting)	5
Average time taken to complete survey : 4 minute(s)	

Was it easy to apply for a grant through the My Safe Florida Home program?

Custom Analysis Options

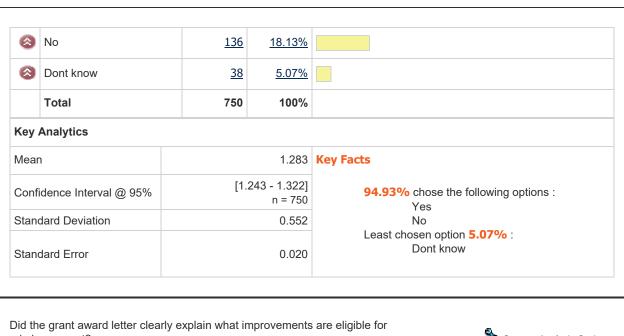
Freq	uency Analysis							
	Answer	Count	Percent	20%	40%	60%	80%	100%
②	Easy	<u>401</u>	<u>53.40%</u>					
3	Somewhat Easy	<u>264</u>	<u>35.15%</u>					
③	Somewhat Difficult	<u>59</u>	7.86%					
2	Difficult	<u>27</u>	3.60%					
	Total	751	100%					
Key	Analytics							

Mean	1.617	Key Facts
Confidence Interval @ 95%	[1.561 - 1.672] n = 751	88.55% chose the following options : Easy
Standard Deviation	0.781	Somewhat Easy
Standard Error	0.029	Least chosen option 3.6% : Difficult

Were you approved for a grant within the time expected?



Freq	Frequency Analysis								
	Answer	Count	Percent	20%	40%	60%	80%	100%	
8	Yes	<u>576</u>	<u>76.80%</u>						



reimbursement?

Custom Analysis Options

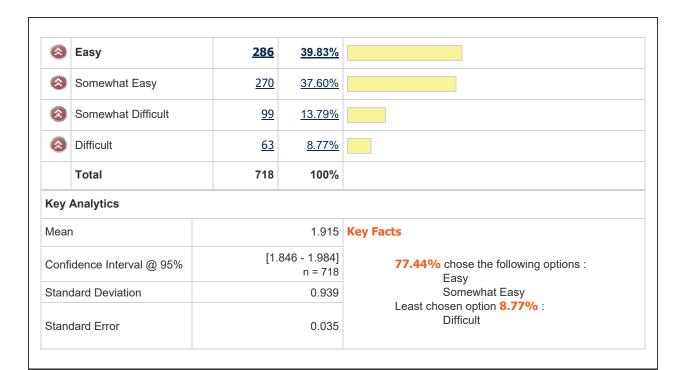
Freq	uency Analysis							
	Answer	Count	Percent	20%	40%	60%	80%	100%
②	Yes	629	84.32%					
②	No	93	<u>12.47%</u>					
<u>^</u>	Dont know	24	3.22%					
	Total	746	100%					
Key	Analytics							
Mean 1.189				Key Facts				
Conf	idence Interval @ 95%	[1.	156 - 1.223] n = 746	96.	96.78% chose the following options:			

Mean	1.189	Key Facts
Confidence Interval @ 95%	[1.156 - 1.223] n = 746	96.78% chose the following options : Yes
Standard Deviation	0.467	No
Standard Error	0.017	Least chosen option 3.22% : Dont know

How would you rate your experience in selecting a contractor to complete the improvements?



Frequency Analysis							
Answer	Count	Percent	20%	40%	60%	80%	100%



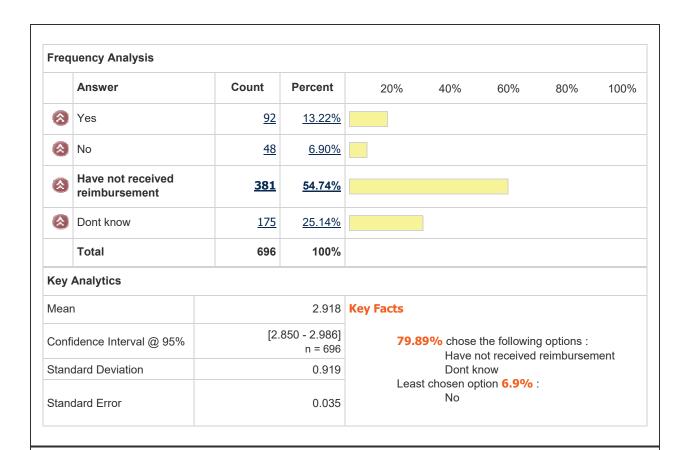
Upon completion of the improvements, was it easy to fill out the required reimbursement forms?



Freq	uency Analysis								
	Answer	Count	Percent	20%	40%	60%	80%	100%	
8	Yes	395	<u>56.51%</u>						
8	No	<u>67</u>	9.59%						
②	Dont know	237	33.91%						
	Total	699	100%						
Key	Analytics								
Mear	١		1.774	Key Facts					
Confi	dence Interval @ 95%	[1.	[1.705 - 1.842] n = 699		The following options :				
Stand	dard Deviation		0.924	Dont know Least chosen option 9.59%:					
Stand	dard Error		0.035						

Once you submitted your reimbursement forms for completed work, did you receive your reimbursement within the time expected?





Have you received any insurance discounts or savings as a result of the improvements you've made to your home?



	e made to your home?						Custom Analy		
Freq	uency Analysis								
	Answer	Count	Percent	20%	40%	60%	80%	100%	
<u>A</u>	Yes	201	28.43%						
^	No	221	<u>31.26%</u>						
	Dont know	Dont know	285	40.31%					
	Total	707	100%						
Key	Analytics								
Mear	١	2.119		Key Facts					
Confidence Interval @ 95% Standard Deviation		[2.	[2.058 - 2.179] n = 707 0.821		71.57% chose the following options : Dont know				
Stan	dard Error		0.031	Leas	st chosen op Yes	otion 28.43 9	% :		



Overall Matrix Scorecard										
Que	stion	Count	Score	Excellent	Good	Fair	Poor	N/A		
Safe prog ques rate prov	u contacted the My Florida Home ram helpline with stions, how would you the assistance ided by our helpline sialists?	719	2.527							

If you contacted the My Safe Florida Home program helpline with questions, how would you rate the assistance provided by our helpline specialists?



	Answer	Count	Percent	20%	40%	60%	80%	100%
<u> </u>	Excellent	225	31.29%					
②	Good	216	30.04%					
<u> </u>	Fair	87	12.10%					
②	Poor	<u>56</u>	7.79%					
ŝ	N/A	135	18.78%					
	Total	719	100%					

Mean	2.527	Key Facts
Confidence Interval @ 95%	[2.420 - 2.635] n = 719	61.34% chose the following options : Excellent
Standard Deviation	1.470	Good
Standard Error	0.055	Least chosen option 7.79% : Poor

Custom Analysis Options

Overall I	Matrix Scorecard						
Qu	uestion	Count	Score	Excellent	Good	Fair	Poor

reimbursement process?		How would you rate your experience with the grant application and reimbursement process?	652	2.135		
------------------------	--	------------------------------------------------------------------------------------------	-----	-------	--	--

How would you rate your experience with the grant application and reimbursement process?

Options

Freq	Frequency Analysis											
	Answer	Count	Percent	20%	40%	60%	80%	100%				
②	Excellent	<u>183</u>	<u>28.07%</u>									
â	Good	<u>283</u>	43.40%									
<u> </u>	Fair	<u>101</u>	15.49%									
	Poor	<u>85</u>	13.04%									
	Total	652	100%									

Key Analytics

Mean	2.135	Key Facts
Confidence Interval @ 95%	[2.061 - 2.209] n = 652	71.47% chose the following options : Good
Standard Deviation	0.970	
Standard Error	0.038	Least chosen option 13.04% : Poor

Custom Analysis Options

Over	Overall Matrix Scorecard										
	Question	Count	Score	Excellent	Good	Fair	Poor				
1.	Overall, how would you rate your experience with the My Safe Florida Home program?	721	1.922								

Overall, how would you rate your experience with the My Safe Florida Home program?



Custom Analysis Options

Frequency Analysis

	Answer	Count	Percent	20%	40%	60%	80%	100%		
<u> </u>	Excellent	272	<u>37.73%</u>							
②	Good	<u>298</u>	<u>41.33%</u>							
<u>@</u>	Fair	<u>86</u>	<u>11.93%</u>							
<u>@</u>	Poor	<u>65</u>	9.02%							
	Total	721	100%							
Key .	Analytics									
Mear	ו		1.922	Key Facts						
Confidence Interval @ 95%		[1.	855 - 1.990] n = 721	79	0.06% chose Good	the followin	following options :			
Stan	dard Deviation		0.923		Excelle					
Standard Error			0.034	Le	ast chosen op Poor	n option 9.02% : or				

Would you recommend the program to someone you know?

Custom Analysis Options

Freq	uency Analysis											
	Answer	Count	Percent		20%	40%	60%	80%	100%			
②	Yes	<u>643</u>	<u>87.25%</u>									
②	No	44	<u>5.97%</u>									
<u>^</u>	Dont know	50	<u>6.78%</u>									
	Total	737	100%									
Key	Analytics											
Mear	١		1.195	Key Facts								
Conf	idence Interval @ 95%	[1.	156 - 1.234] n = 737		94.0	3% chose Yes	the followin	g options :	ons :			
Stan	dard Deviation		0.542			Dont k						
Stan	dard Error		0.020	Least chosen option 5.97% : No								



CHIEF FINANCIAL OFFICER STATE OF FLORIDA

ALEX SINK

September 12, 2008

The Honorable Sandra Adams
The Florida House of Representatives
2074 Winter Springs Blvd.
Oviedo, Florida 32765-9347

Dear Representative Adams:

I am pleased to provide you with a brief update on the status of the My Safe Florida Home program, wisely created by the Legislature in 2006. The response from and participation of the public in this historic program has been a resounding success!

As you know, the My Safe Florida Home program started as a pilot program before I arrived in Tallahassee. Since that time, the program has evolved into a high volume, consumer-focused, and accountable program that has generated important benefits to thousands of homeowners. As an avid supporter of this innovative program, I wanted to share with you the enclosed DVD highlighting the feedback we have received from homeowners participating in the program.

As of September 5th, we have encumbered grant funds for nearly 40,000 homeowners. Nearly half of these homeowners have been reimbursed and are now more secure in their homes. We have also signed up more that 400,000 Floridians statewide for free wind inspections. Approximately 60 percent of homeowners who have received an inspection are eligible for an average savings of \$220 on their insurance without taking any further action.

I strongly support the continuation of the My Safe Florida Home program and would urge your support of at least \$25 million funding to help us serve another 100,000 homeowners with free inspections and retrofit an additional 2,500 low-income homes in hurricane-hazard areas.

Thank you for your vision in creating this program. In these challenging economic times, a renewed commitment to hardening homes against hurricanes is a wise investment for Floridians.

Sincerely,

Alex Sink

Clea Sink

AS/ttr Enclosure

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared B	By: The Pro	fessional Staff o	f the Committee on	Banking and Ins	urance					
BILL:	SB 1002										
INTRODUCER:	Senators St	Senators Stewart and Hooper									
SUBJECT:	Motor Vehicle Glass										
DATE:	March 14,	2023	REVISED:								
ANAL	YST	STAFI	F DIRECTOR	REFERENCE		ACTION					
1. Thomas		Knuds	on	BI	Favorable						
2				CM							
3.				RC							

I. Summary:

SB 1002 revises definitions under the Florida Motor Vehicle Repair Act to ensure that businesses that calibrate or recalibrate advanced driver assistance systems associated with windshields are regulated under the Act. The bill prohibits motor vehicle repair shops, their employees, and their representatives, from offering an inducement to a customer in exchange for making an insurance claim for motor vehicle glass replacement or repair. Finally, the bill prohibits a policyholder, or any other person, from entering an assignment agreement of post-loss benefits for motor vehicle glass replacement or repair, including for calibration or recalibration of advanced driver assistance systems.

It is not anticipated that the bill will have any significant fiscal impact on state or local government.

The bill is effective July 1, 2023.

II. Present Situation:

Automobile Insurance Coverage Related to Windshield Repair

Comprehensive motor vehicle insurance provides coverage for damage to the insured vehicle caused by events other than a collision. This coverage type also covers damage to the vehicle's windshield, and is required by most lenders for purposes of protecting the financial interest of the lender. For insured vehicles with comprehensive coverage, insurers may not apply the insurance policy deductible to the damaged windshield.

¹Florida Department of Financial Services, *Automobile Insurance Toolkit*, <u>automobile-insurance-toolkit</u> (last accessed March 6, 2023).

 $^{^{2}}$ Id.

³ Section 627.7288, F.S.

In-Network Versus Out-of-Network Motor Vehicle Repair Shops

Insurers frequently create preferred vendor networks with motor vehicle repair shops to expedite windshield repairs and negotiate rates for services to be paid directly by the insurer.⁴ An out-of-network motor vehicle repair shop receives payment either from the insured in the form of direct payment or from the insurer by obtaining an assignment of benefits (AOB) of the insured's insurance policy.⁵ Where the policyholder has executed an AOB with the out-of-network motor vehicle repair shop, the shop can either negotiate with, or file a lawsuit against, the insurer if the two sides do not agree on the claim amount.⁶

In Florida, the insured has the right to select either an insurer's preferred motor vehicle repair shop or one not in the insurer's preferred network of motor vehicle repair shops to repair the damaged windshield. However, an insurer that requires a particular repair shop to restore the damaged windshield, must require that particular repair shop to restore the damaged windshield to its pre-accident condition no matter the cost to the insurer. An insurer may not require the use of replacement parts that are not at least equivalent in kind and quality to the damaged parts prior to the loss. 9

Windshield Litigation

The Florida Department of Financial Services provided the following information on the volume of windshield litigation involving an AOB¹⁰:

Year	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Auto Glass Lawsuits	435	1,200	3,329	6,753	11,077	17,768	21,851	14,539	16,168	21,094	24,080	33,196

Florida Motor Vehicle Repair Act

The Department of Agriculture and Consumer Services (DACS) regulates motor vehicle repair shops in Florida under the Florida Motor Vehicle Repair Act. ¹¹ This Act requires that all motor vehicle repair shops, with limited exceptions, register with the DACS. ¹² A motor vehicle repair shop may be fixed or mobile and includes a person or business that does motor vehicle glass work for compensation. ¹³ Under the Act, it is unlawful for a motor vehicle repair shop or its employee to engage in various activities such as misrepresenting that repairs have been made to

⁴ Dale Parker and Brendan McKay, *Florida Auto Glass Claims: A Cracked System*, Trial Advocate Quarterly Fall 2016 (Westlaw Citation: 35 No. 4 Trial Advoc. Q. 20), <u>Florida-Auto-Glass-Claims-A-Cracked-System</u> (last accessed March 6, 2023).

⁵ *Id*.

⁶ *Id*.

⁷ *Ibid*, fn. 1.

⁸ Section 626.9743(3), F.S.

⁹ Section 626.9743(4), F.S.

¹⁰ Data provided by the Florida Department of Financial Services to the Senate Committee on Banking and Insurance on January 19, 2023 (on file with the Senate Banking and Insurance Committee).

¹¹ Sections 559.901-559.9221, F.S.

¹² Section 559.904, F.S.

¹³ Section 559.903(6) and (7), F.S.

a motor vehicle or fraudulently altering any customer contract, estimate, invoice, or other document. The Act provides for various remedies for unlawful acts by motor vehicle repair shops, including notices of noncompliance, administrative fines, orders to cease and desist, probation of registrants, and suspension or revocation of registrations. In addition, a customer injured by a violation of the Motor Vehicle Repair Act may bring an action against a repair shop. The prevailing party is entitled to damages plus court costs and reasonable attorney fees. The prevailing party is entitled to damages plus court costs and reasonable attorney fees.

Use of Inducements by Motor Vehicle Repair Shops

The Florida Motor Vehicle Repair Act does not prohibit motor vehicle repair shops from offering inducements to consumers. Some out-of-network motor vehicle repair shops advertise inducements to compete for business with in-network vehicle repair shops, while others offer inducements if a consumer files a qualified insurance claim for windshield replacement.¹⁸

Regulation of Inducements in Related Insurance Fields

Prohibited Practices by Insurance Agents

Insurance agents are subject to prosecution under the Unfair Insurance Trade Practices Act¹⁹ for knowingly misrepresenting the benefits, advantages, conditions, or terms of any insurance policy,²⁰ offering inducements to enter into an insurance contract in many settings,²¹ and causing false insurance claims to be filed.²²

Prohibited Practices by Public Adjusters

Public adjusters are subject to prosecution for unfair and deceptive insurance practices²³ if the adjuster offers a monetary or other valuable inducement to invite a policyholder to submit a claim.²⁴ Such unfair and deceptive trade practices also include making an untrue, deceptive, or misleading representation with respect to the business of insurance,²⁵ inviting a policyholder to submit a claim when the policyholder does not have coverage,²⁶ or inviting a policyholder to submit a claim by stating that there is "no risk" to the policyholder by submitting such claim.²⁷

¹⁴ Section. 559.920, F.S.

¹⁵ Section 559.921, F.S.

¹⁶ Section 559.921(1), F.S.

¹⁷ I.A

¹⁸ See, e.g.: <u>FREE WINDSHIELD</u> "up to \$150 cash back at the time of service"; <u>Cash Back Quote</u> "Get up to \$100 - \$200 Cash Back with FL Insurance" (last accessed March 6, 2023).

¹⁹ Section 626.9541, F.S.

²⁰ Section 626.9541(1)(a)1., F.S.

²¹ Section 626.9541(1)(h), F.S.

²² Section 626.9541(1)(u)1., F.S.

²³ Section 626.854(7), F.S.

²⁴ Section 626.854(7)(a)2., F.S.

²⁵ Section 626.854(7), F.S.

²⁶ Section 626.854(7)(a)1., F.S.

²⁷ Section 626.854(7)(a)3., F.S.

Advanced Driver Assistance Systems

Advanced driver assistance systems (ADAS) are technological features of a motor vehicle that are designed to increase the safety of driving a vehicle by reducing traffic crashes. Traffic crashes are a leading cause of death in the United States for people ages 1–54 and each year, 1.35 million people are killed on roadways around the world. More than half of those killed are pedestrians, motorcyclists, or cyclists.²⁸

Such technologies help keep the driver and passengers safe, but also other drivers and pedestrians. Driver assistance systems may warn of an impending crash, while others are designed to take action to avoid a crash. A forward collision warning system monitors the vehicle's speed, the speed of the vehicle in front of it and the distance between the vehicles. A lane departure warning system monitors lane markings and alerts the driver when it detects that the vehicle is drifting out of its lane. Automatic emergency braking systems apply the vehicle's brakes automatically in time to avoid or mitigate an impending forward crash with another vehicle. Other systems include backup cameras, adaptive cruise control, lane centering, blind spot warning, lane keeping assistance, and automatic high beams.²⁹

These ADAS functions are typically based on one front camera or on a front stereovision camera. The camera information may be supplemented with information from other sensors like light detection and ranging or radio detection. The ADAS cameras are located inside the car, against the front windshield, behind the central rear view mirror. The ADAS camera field of view is located in the wiper area to keep the glass in front of the camera as clean as possible. An ADAS sensor calibration is required whenever a sensor's aiming is disturbed in any way. This can occur in a collision, even a minor fender bender, or be a byproduct of common service work such as windshield replacement, suspension repairs or wheel alignment. 31

III. Effect of Proposed Changes:

Section 1 amends s. 559.903, F.S., to:

- Define the term "advanced driver assistance system" to mean "any motor vehicle electronic safety system that is associated with motor vehicle glass and is designed to support the driver and motor vehicle in a manner intended to increase motor vehicle safety and reduce losses associated with motor vehicle crashes."
- Revise the definition of the term "motor vehicle repair" to include the "calibration or recalibration of advanced driver assistance systems."

²⁸ Road Traffic Injuries and Deaths—A Global Problem, Centers for Disease Control and Prevention, global-road-safety (last accessed March 6, 2023).

²⁹ *Driver assistance technologies*, National Highway Traffic Safety Administration, <u>driver-assistance-technologies</u> (last accessed March 6, 2023).

³⁰ Advanced Driver Assistance Systems, On-Road Intelligent Vehicles, Rahul Kala, 2016, advanced-driver-assistance-systems (last accessed March 7, 2023).

³¹ ADAS Sensor Calibration Increases Repair Costs, https://www.aaa.com/autorepair/articles/adas-sensor-calibration-increases-repair-costs (last accessed March 7, 2023).

These changes will ensure that businesses that calibrate or recalibrate electronic safety systems associated with windshields are regulated by the DACS pursuant to the Florida Motor vehicle Repair Act.

Section 2 amends s. 559.920, F.S, to provide that a motor vehicle repair shop may not provide an inducement in the form of a rebate, gift, gift card, cash, coupon, or any other thing of value, in exchange for making an insurance claim for motor vehicle glass replacement or repair, including the calibration or recalibration of an advanced driver assistance system. A nonemployee who is compensated for soliciting insurance claims is also prohibited from offering such inducements. Motor vehicle repair shops would be subject to disciplinary actions by the DACS for violations of the bill's provisions.

Section 3 creates s. 627.7289, F.S., to prohibit a policyholder, or any other person, from entering an assignment agreement of post-loss benefits for motor vehicle glass replacement or repair, including for calibration or recalibration of advanced driver assistance systems. This prohibition will apply to motor vehicle insurance policies issued or renewed in this state on or after July 1, 2023. An "assignment agreement" includes any agreement whereby post-loss benefits under a motor vehicle insurance policy are assigned or transferred to a person providing services for motor vehicle glass replacement or repair, including inspecting, protecting, repairing, restoring, or replacing the motor vehicle glass or calibrating or recalibrating advanced driver assistance systems.

The bill provides an effective date of July 1, 2023.

IV. Constitutional Issues:

A.	Municipality/County Mandates Restrictions:
	None.
B.	Public Records/Open Meetings Issues:
	None.
C.	Trust Funds Restrictions:
	None.
D.	State Tax or Fee Increases:
	None.
E.	Other Constitutional Issues:
	None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

Motor vehicle repair shops will be prohibited from providing certain inducements to customers. This may negatively affect their businesses.

Indeterminate with respect to insurance premiums. A reduction in auto glass costs resulting in a reduction in insurance premiums for auto comprehensive coverage is difficult to estimate as comprehensive coverage includes a wide variety of coverages including, but not limited to, flood, hail, theft, and hurricane.

C. Government Sector Impact:

It is not anticipated that the bill will have any significant fiscal impact on state or local government.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 559.903 and 559.920.

This bill creates the following section of the Florida Statutes: 627.7289.

IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

Florida Senate - 2023 SB 1002

By Senator Stewart

17-00257B-23 20231002_ A bill to be entitled

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An act relating to motor vehicle glass; amending s. 559.903, F.S.; defining the term "advanced driver assistance system"; revising the definition of the term "motor vehicle repair"; amending s. 559.920, F.S.; prohibiting motor vehicle repair shops or their employees from offering anything of value to a customer in exchange for making an insurance claim for motor vehicle glass replacement or repair, including offers made through certain persons; specifying that the failure to provide certain electronic or written notice relating to calibrating or recalibrating an advanced driver assistance system is unlawful; creating s. 627.7289, F.S.; prohibiting persons from entering into assignment agreements of post-loss benefits for motor vehicle glass replacement or repair after a specified date; providing that such assignment agreements are void and unenforceable; defining the term "assignment agreement"; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Present subsections (1) through (5), (6), and (7) of section 559.903, Florida Statutes, are redesignated as subsections (2) through (6), (8), and (9), respectively, a new subsection (1) is added to that section, and present subsection (8) of that section is amended, to read:

559.903 Definitions.-As used in this act:

Page 1 of 5

 ${\bf CODING:}$ Words ${\bf stricken}$ are deletions; words ${\bf \underline{underlined}}$ are additions.

Florida Senate - 2023 SB 1002

17-00257B-23 20231002_

(1) "Advanced driver assistance system" means any motor vehicle electronic safety system that is associated with motor vehicle glass and is designed to support the driver and motor vehicle in a manner intended to increase motor vehicle safety and reduce losses associated with motor vehicle crashes.

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(7) (8) "Motor vehicle repair" means all maintenance of and modifications and repairs to motor vehicles, and diagnostic work incident thereto, including, but not limited to, the rebuilding or restoring of rebuilt vehicles, body work, painting, warranty work, calibration or recalibration of advanced driver assistance systems, and other work customarily undertaken by motor vehicle repair shops.

Section 2. Section 559.920, Florida Statutes, is amended to read:

559.920 Unlawful acts and practices.—It \underline{is} shall be a violation of this act for any motor vehicle repair shop or employee thereof to \underline{do} any of the following:

- (1) Engage or attempt to engage in repair work for compensation of any type without first being registered with or having submitted an affidavit of exemption to the department. $\dot{\tau}$
- (2) Make or charge for repairs $\underline{\text{that}}$ which have not been expressly or impliedly authorized by the customer $\underline{\cdot} \dot{\tau}$

- (5) Misrepresent that the vehicle being inspected or diagnosed is in a dangerous condition or that the customer's continued use of the vehicle may be harmful or cause great

Page 2 of 5

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2023 SB 1002

17-00257B-23 20231002

damage to the vehicle. +

- (6) Fraudulently alter any customer contract, estimate, invoice, or other document. $\dot{\tau}$
 - (7) Fraudulently misuse any customer's credit card. +
- (8) Make or authorize in any manner or by any means whatever any written or oral statement that which is untrue, deceptive, or misleading, and that which is known, or that which by the exercise of reasonable care should be known, to be untrue, deceptive, or misleading. $\dot{\tau}$
- (9) Make false promises of a character likely to influence, persuade, or induce a customer to authorize the repair, service, or maintenance of a motor vehicle. τ
- (10) Substitute used, rebuilt, salvaged, or straightened parts for new replacement parts without notice to the motor vehicle owner and to her or his insurer if the cost of repair is to be paid pursuant to an insurance policy and the identity of the insurer or its claims adjuster is disclosed to the motor vehicle repair shop. \div
- (11) Cause or allow a customer to sign any work order that does not state the repairs requested by the customer or the automobile's odometer reading at the time of repair. \div
- (12) Fail or refuse to give to a customer a copy of any document requiring the customer's signature upon completion or cancellation of the repair work. \div
- (13) Willfully depart from or disregard accepted practices and professional standards.+
- (14) Have repair work subcontracted without the knowledge or consent of the customer unless the motor vehicle repair shop or employee thereof demonstrates that the customer could not

Page 3 of 5

 ${\bf CODING:}$ Words ${\bf stricken}$ are deletions; words ${\bf \underline{underlined}}$ are additions.

Florida Senate - 2023 SB 1002

17-00257B-23

88	reasonably have been notified $\cdot \dot{ au}$
89	(15) Conduct the business of motor vehicle repair in a
90	location other than that stated on the registration
91	certificate+
92	(16) Rebuild or restore a rebuilt vehicle without the
93	knowledge of the owner in such a manner that it does not conform
94	to the original vehicle manufacturer's established repair
95	procedures or specifications and allowable tolerances for the
96	particular model and year <u>.</u> ; or
97	(17) Offer to a customer a rebate, gift, gift card, cash,
98	coupon, or any other thing of value in exchange for making an
99	insurance claim for motor vehicle glass replacement or repair,
100	including, but not limited to, calibration or recalibration of
101	an advanced driver assistance system. A nonemployee who is
102	compensated for the solicitation of insurance claims is also
103	prohibited from making such offer.
104	(18) Fail to provide electronic notice or written notice in
105	at least 12-point type to the customer whether the calibration
106	or recalibration of the advanced driver assistance system is
107	required as part of the replacement or repair of motor vehicle
108	glass to make such system operable and to ensure such service is
109	performed in a manner that meets or exceeds the vehicle
110	manufacturer's specifications.
111	(20) Perform any other act that is a violation of this part
112	or that constitutes fraud or misrepresentation.
113	(19) (18) Violate any provision of s. 713.585.
114	Section 3. Section 627.7289, Florida Statutes, is created
115	to read:
116	627.7289 Assignment of post-loss motor vehicle glass

Page 4 of 5

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Florida Senate - 2023 SB 1002

17-00257B-23

benefits prohibited .-

(1) A policyholder or any other person may not enter into an assignment agreement of post-loss benefits for motor vehicle glass replacement or repair, including, but not limited to, for calibration or recalibration of advanced driver assistance systems as defined in s. 559.903, under a policy of motor vehicle insurance issued or renewed in this state by an authorized insurer on or after July 1, 2023. Any such assignment agreement entered into in violation of this subsection is void and unenforceable.

(2) As used in this section, the term "assignment agreement" means any instrument, regardless of how such agreement is named or styled, by which post-loss benefits, including, but not limited to, claim payments, under a motor vehicle insurance policy are, in whole or in part, assigned or transferred to, or acquired in any manner by, a person providing services for motor vehicle glass replacement or repair, including, but not limited to, inspecting, protecting, repairing, restoring, or replacing the motor vehicle glass or calibrating or recalibrating advanced driver assistance systems.

Section 4. This act shall take effect July 1, 2023.

Page 5 of 5

CODING: Words stricken are deletions; words underlined are additions.

APPEARANCE RECORD

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	Bill	Number or Topic	

Deliver both copies of this Senate professional staff conducti	
Committee	Amendment Barcode (if applicable)
Name Tray. Butler	Phone
Address S410 10Sth Ter E	Email
Partish F1 342/9 City State Zip	
Speaking: For Against Information OR	Waive Speaking: In Support Against
PLEASE CHECK ONE OF TH	E FOLLOWING:
I am appearing without I am a registered lobbyist, compensation or sponsorship.	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules pdf (flsenate.gov)

This form is part of the public record for this meeting.

	The Florida Senate	SB1002
3-15-23	APPEARANCE REC	
Banking Date Banking a Linsurance	Deliver both copies of this form Senate professional staff conducting the	
Name Bill CAmp		Amendment Barcode (if applicable) Phone 941-536-4509
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City State	Zip	
Speaking: For Against [Information OR Waiv	/e Speaking: In Support Against
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I am appearing without	I am a registered lobbyist,	I am not a lobbyist, but received

representing:

This form is part of the public record for this meeting.

I am appearing without

compensation or sponsorship.

S-001 (08/10/2021)

something of value for my appearance

(travel, meals, lodging, etc.),

sponsored by:

	7 (-1	The	Florida Senate		
	5/5/23	APPEAR	RANCE RECOI	RD = SB	100 7
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Na	me JEREMEAH	WELLAMS	Phone	(727) 510.	-3409
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	Street				
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1002

Bill Number or Topic Deliver both copies of this form to Senate professional staff conducting the meeting Amendment Barcode (if applicable) Committee USTIN STOWERS Email austin. Stowers @ my floridactor com Address Tallahassee 32399 Against Information Waive Speaking: 1 PLEASE CHECK ONE OF THE FOLLOWING: I am appearing without I am a registered lobbyist, I am not a lobbyist, but received compensation or sponsorship. something of value for my appearance representing: (travel, meals, lodging, etc.), sponsored by: CFU JIMMY PATRONIS

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

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8/15/23 API	PEARANCE RECORD	SB 1002
Meeting Date	Deliver both copies of this form to ate professional staff conducting the meeting	Bill Number or Topic
Committee		Amendment Barcode (if applicable)
Name Donal Setsel	Phone <u>352</u>	-875-2570
Address 11850 9H St. N	#MUOZ Email Dar	CS gnatureshield Co
St Pete Fi	33716 Zip	
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am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.),

This form is part of the public record for this meeting.

S-001 (08/10/2021)

sponsored by:

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100	SUMCE S /S M. Committee	King	te professional stan conduc	ting the meeting	Amendment Barcode (if applicable)
Name	Luis L	opez		Phone	
Address		EEUMU	St	Email 2	Luis@ UCAD FLA.Co
	Street Then process City	State	Zip		
	Speaking: For	Against Info	ormation OR	Waive Speaking:	☐ In Support ☐ Against
	r. t	PLEAS	SE CHECK ONE OF TH	lE FOLLOWING:	·
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Phone (850) 76-7896

Address

36 & Bronough St

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3230)

Speaking:

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Against

Information

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🗹 In Support

Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

Florida Chamber of

Commerce

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

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APPEARANCE RECORD

Bill Number or Topic

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Committee	Amendment Barcode (if applicable)
Name Enic De Cempos	Phone 747 - 979 - 7184
Address III/ E. Journy Dve. Ste 4100	Email edecempos @ nich org
Des Plennes 1L Goold State Zip	
Speaking: For Against Information	■ Waive Speaking: In Support Against
PLEASE CHECK ONE	OF THE FOLLOWING:
I am appearing without compensation or sponsorship. National Insurance Crie	(travel, meals, lodging, etc.),

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules, pdf (flsenate.gov)

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	Committee				Amendment Barcode (if applicable)	
Name	Michael Carlso	on		Phone 850-544	1-9576	_
Address	215 S. Monroe	e St. Ste. 835		Email michael	.carlson@piff.net	
	Tallahassee	FL	32301			
	City	State	Zip			
	Speaking: For	Against Information	OR Wa	aive Speaking: 🔲 li	n Support Against	
		PLEASE CHECK	K ONE OF THE F	OLLOWING:		
8 6 1 1 1 1	n appearing without npensation or sponsorship.	I am a regi representi	istered lobbyist, ing:		I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.),	
		Personal In	surance Federa	ation of Florida	sponsored by:	

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

	THE HOHA SCHALE	
3/15/23	APPEARANCE RECO	ORD 5B 1002
Meeting Date Bankins and Insurance	Deliver both copies of this form to Senate professional staff conducting the me	Bill Number or Topic eeting
Committee		Amendment Barcode (if applicable)
Name Janner Warwie	ck Pho	ne
Address 516 N Adams	<u>5+</u> Ema	ail Twarwick a aificon
Tallahassez	FL 32301 State Zip	
Speaking: For Agair	nst Information OR Waive S	peaking:
	PLEASE CHECK ONE OF THE FOLLO	OWING:
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

Associated Industries of Florida

This form is part of the public record for this meeting.

S-001 (08/10/2021)

(travel, meals, lodging, etc.),

sponsored by:

The Florida Senate APPEARANCE RECORD Bill Number or Topic Meeting Date Deliver both copies of this form to Senate professional staff conducting the meeting Amendment Barcode (if applicable) Committee Phone **Address** Street 32302 City Zip State Waive Speaking: Information Speaking: Against PLEASE CHECK ONE OF THE FOLLOWING:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

I am a registered lobbyist,

representing:

This form is part of the public record for this meeting.

I am appearing without

compensation or sponsorship.

S-001 (08/10/2021)

I am not a lobbyist, but received

(travel, meals, lodging, etc.),

sponsored by:

something of value for my appearance

ADDEARANCE RECORD

SB	1002	
,	Bill Number or Topic	
		_
Amen	dment Rarcode (if applicable)	

	10110		AFFLAN	VIACE	NECOND	
- September 1	Meeting Date			oth copies of th		Bill Number or Topic
R+	- \		Senate profession	iai starr condu	icting the meeting	
	Committee		×			Amendment Barcode (if applicable)
Name	Amanda	Fraser			Phone	
Addres	s			·	Email	
	Street					
		State		Zip		
	City	State		ΣΙΡ		
344	Speaking: For	Against	Information	OR	Waive Speaking:	In Support
			PLEASE CHECK	ONE OF T	HE FOLLOWING:	
	am appearing without ompensation or sponsorship.		I am a regis representin	stered lobbyist ng: A	t,	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

211612

3/15/23 APPEARANCE I	RECORD 58/002
Meeting Date Deliver both copies of this Senate professional staff conductions of the senate profession staff	
Committee	Amendment Barcode (if applicable)
Name B6 Murphy	Phone 850-893-4155
Address 3159 Shamrock St. S.	_ Email bmurphy etaia.com
Tallaharsee FL 32309	
City State Zip	
Speaking: For Against Information OR	Waive Speaking: In Support Against
PLEASE CHECK ONE OF TH	E FOLLOWING:
I am appearing without compensation or sponsorship. I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:
Consumers-Floride association of	Insurance Agents

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

3/15/23 ADDEADANCE DECORD

1002 - Motor Vehicle Glass

					MECOMP	,
Meeting Date Banking & Insurance		Sen	Deliver both copies of this form to Senate professional staff conducting the meeting		Bill Number or Topic	
	Committee					Amendment Barcode (if applicable)
Name	George Feijoo				Phone <u>30</u>	57207099
Address					_{Email} grf	feijoo@flapartners.com
	Street			20004		
	Tallahassee	FL		32301		
	City	State		Zip		
	Speaking: For /	Against 🔲 Inf	ormation	OR	Waive Speaking	g: 🔽 In Support 🔲 Against
		PLEA	SE CHEC	K ONE OF TH	HE FOLLOWING:	:
8 2 1 1 1	m appearing without mpensation or sponsorship.	Flo	representi	istered lobbyist, ing: surance C		I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

DDEADANCE DECODD

1002	
Bill Number or Topic	

	010101	AF	PEANAINCE	NECOND	
2	Meeting Date	Se	Deliver both copies of this enate professional staff conduct		Bill Number or Topic
Name	Committee	Murra	2	Phone <u>(</u> &	Amendment Barcode (if applicable)
Address	Street			Email	rurray Quamicorg
	City	State	Zip		
	Speaking: For	Against Ir	nformation OR	Waive Speaking:	In Support
	e 4	PLE	ASE CHECK ONE OF TH	E FOLLOWING:	,
	am appearing without ompensation or sponsorship.		Lam a registered lobbyist, representing:		I am not a lobbyist, but received something of value for my appearance
			NAMIC	, **	(travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

3/15/23

M	arch 15 2023	AF	PEARANCE	RECORD	SB/002
7	Meeting Date		Deliver both copies of this form to		Bill Number or Topic
Bun	King + Insun	sice Se	enate professional staff condu		NA
	Committee				Amendment Barcode (if applicable)
Name	Jasha Carter	Thourne	Consumer Alvo	Cutc Phone 850	. 413. 5923
		Q / 1		(
Addres	Street	Trut	· · · · · · · · · · · · · · · · · · ·	Email 713h	. Certer Dmy flondecto, com
	Tillahassee	FL	32319		
	City	State	Zip		
	Speaking: For	Against I	nformation OR	Waive Speaking: [In Support Against
		PLE	ASE CHECK ONE OF T	HE FOLLOWING:	
	m appearing without empensation or sponsorship.	: *	I am a registered lobbyis representing: Sept. of Finance Services		I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

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Committee Agenda Request

To:	Senator , Chair Jim Boyd Committee on Banking and Insurance				
Subject:	Committee Agenda Request				
Date:	February 28, 2023				
I respectfully request that Senate Bill #1002 , relating to Motor Vehicle Glass, be placed on:					
\boxtimes	committee agenda at your earliest possible convenience.				
	next committee agenda.				

Senator Linda Stewart Florida Senate, District 17

The Florida Senate **COMMITTEE VOTE RECORD**

Banking and Insurance SB 1002 COMMITTEE:

ITEM: FINAL ACTION: Favorable

MEETING DATE: Wednesday, March 15, 2023

TIME: 1:00—3:00 p.m. PLACE: 412 Knott Building

FINAL VOTE								
Yea	Nay	SENATORS	Yea	Nay	Yea	Nay	Yea	Nay
Χ		Broxson						
Χ		Burgess						
Χ		Burton						
Χ		Hutson						
Χ		Ingoglia						
Χ		Mayfield						
Χ		Powell						
Χ		Thompson						
Х		Torres						
Х		Trumbull						
		DiCeglie, VICE CHAIR						
Х		Boyd, CHAIR						
		+		-	 			
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11	0	<u> </u>			-			
Yea	Nay	TOTALS	Yea	Nay	Yea	Nay	Yea	Nay

CODES: FAV=Favorable

UNF=Unfavorable -R=Reconsidered

RCS=Replaced by Committee Substitute RE=Replaced by Engrossed Amendment RS=Replaced by Substitute Amendment

TP=Temporarily Postponed VA=Vote After Roll Call VC=Vote Change After Roll Call WD=Withdrawn OO=Out of Order AV=Abstain from Voting

CourtSmart Tag Report

Room: KB 412 Case No.: - Type: Caption: Senate Committee on Banking and Insurance Judge:

Started: 3/15/2023 1:00:50 PM

Ends: 3/15/2023 2:29:08 PM Length: 01:28:19

1:00:48 PM	Chair calls meeting to order
1:01:07 PM	Roll call; Quorum present
1:01:23 PM	Chair opening remarks

1:01:29 PM SB 516 is Tp'd

1:01:54 PM SB 532 by Senator Burton 1:02:01 PM Senator Burton to explain the bill 1:02:34 PM barcode amendment #336708

1:03:33 PM Senator Burton waives close on the amendment

1:04:11 PM voice vote on amendment

1:04:18 PM Appearance cards waiving in support

1:04:26 PM Senator Burton waives close on bill as amended

1:04:45 PM roll call vote on CS/SB 532

1:04:57 PM Chair Boyd turns gavel over to Vice Chair DeCeglie

1:05:37 PM SB 298 by Senator Boyd **1:05:52 PM** Senator Boyd explains the bill

1:06:01 PM questions?

1:06:24 PM Appearance cards waiving in support

1:06:52 PM debate?

1:07:53 PM Senator Boyd to close on bill 1:08:04 PM Roll call vote on SB 298

1:08:40 PM Tab 7 SB 748 by Senator Boyd **1:08:57 PM** Senator Boyd to explain the bill

1:09:23 PM questions? **1:10:02 PM** questions?

1:10:04 PM barcode amendment 402088 1:10:16 PM debate on amendment? 1:10:47 PM voice vote on amendment 1:10:54 PM back on bill as amended

1:10:59 PM Appearance cards waiving in support

1:11:20 PMSenator Boyd to close on bill1:11:58 PMRoll Call vote on CS/SB 7481:12:22 PMTab 5 SB 594 by Senator Martin

1:13:33 PM Senator Boyd explains the bill for Senator Martin

1:13:53 PM questions?

1:14:54 PM Appearance cards waiving in support

1:15:18 PM Senator Boyd to close on bill on behalf of Senator Martin

1:15:43 PM Roll call vote on bill

1:15:53 PM Vice Chair DeCeglie passes gavel back to Chair Boyd

1:16:18 PM SB 624 by Senator Grall

1:16:51 PM Senator Burgess explains the bill on behalf of Senator Grall

1:17:07 PM questions?

1:17:50 PM Appearance cards waiving in support

1:18:05 PM debate?

1:18:33 PM Senator Burgess waives close

1:18:44 PM Roll call vote on SB 624

1:19:03 PM tab 4 SB 564 by Senator Hutson **1:19:44 PM** Senator Hutson to explain the bill

1:19:57 PM strike all barcode amendment 135986

1:20:49 PM Senator Hutson explains amendment **1:21:11 PM** questions?

1:21:11 PM question: debate?

1.21.15 PW depate?

1:21:24 PM voice vote on strike all

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Senator Torres for a question
1:21:35 PM
1:22:06 PM
               Senator Hutson to respond
1:22:55 PM
               Senator Thompson for a question
               Senator Hutson to respond
1:23:54 PM
               no further question
1:24:02 PM
1:24:55 PM
               Appearance cards waiving in support
               John Rothell, Fla. Credit Union Assoc
1:25:15 PM
               Jonathan Wright, Florida Credit Union Assoc
1:26:17 PM
               Senator Thompson for a question
1:30:41 PM
1:31:40 PM
               Jonathan Wright answers
               Senator Thompson for a follow up
1:31:53 PM
1:32:46 PM
               Senator Hutson for a question
1:33:05 PM
               Jonathan Wright responds
1:33:41 PM
               Senator Hutson for a question
1:34:11 PM
               Jonathan Wright answers
               Senator Ingoglia for a question
1:35:07 PM
1:36:06 PM
               Anthony DiMarco, Florida Bankers Association
               more appearance cards waiving in support
1:38:07 PM
               French Brown, Fla. Retail Assoc. & Fla. Restaurant and Lodging
1:39:08 PM
1:45:21 PM
               Senator Ingoglia for a question
               French Brown responds
1:47:37 PM
               Senator Mayfield in debate
1:49:10 PM
               Senator Powell in debate
1:50:30 PM
1:51:46 PM
               Senator Torres in debate
1:52:46 PM
               Chair Boyd comments on bill
               Senator Hutson to close on his bill
1:53:35 PM
1:54:56 PM
               Roll call vote on SB 564
1:55:55 PM
               SB 1002 by Senator Stewart
1:57:12 PM
               Senator Stewart to explain the bill
1:58:13 PM
               auestions?
               appearance cards
1:58:53 PM
               Trey Butler, citizen, works at auto glass shop
1:59:07 PM
               Bill Camp, citizen, auto glass shop
2:00:26 PM
               Senator Burgess for a question for Bill Camp
2:03:38 PM
2:05:19 PM
               Jeremiah Williams, citizen, auto glass shop
2:06:19 PM
               appearance cards waives in support
2:07:04 PM
               Matt Tweel, citizen, auto glass shop
               Daniel Seltzer, citizen, auto glass shop
2:07:41 PM
               Senator Thompson for a question
2:09:11 PM
2:10:12 PM
               Daniel Seltzer in reply
2:10:41 PM
               Senator thompson for a follow up
2:11:40 PM
               Daniel Seltzer for a response
2:11:55 PM
               Senator Powell for a quesiton
2:12:48 PM
               Luis Lopez, citizen, auto glass shop
2:15:15 PM
               Senator Broxson for a question
2:17:04 PM
               Luis Lopez for a response
2:18:05 PM
               Eric DeCampos, National Insurance Crime Bureau
2:19:55 PM
               Michael Carlson, Personal Insurance Federation
2:21:44 PM
               appearance cards waives in support
               debate on the bill?
2:22:43 PM
2:23:36 PM
               Senator Burgess in debate
               Chair Boyd comments on the bill
2:23:59 PM
2:25:00 PM
               Senator Stewart to close on the bill
               Roll Call Vote on SB 1002
2:26:21 PM
2:27:21 PM
               Chair closing comments
               Wishes Staff Director James Knudson Get Well Soon
2:27:52 PM
2:28:07 PM
               Senators records missed votes
2:28:36 PM
               Senator Torres moves we adjourn
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