2021 Regular Session 02/09/2021 3:18 PM

**SB 122** by **Baxley (CO-INTRODUCERS) Garcia, Albritton, Harrell**; (Identical to H 00133) Surrendered Newborn Infants Tab 2

#### The Florida Senate

#### **COMMITTEE MEETING EXPANDED AGENDA**

# APPROPRIATIONS SUBCOMMITTEE ON HEALTH AND HUMAN SERVICES Senator Bean, Chair Senator Rodriguez, Vice Chair

**MEETING DATE:** Tuesday, February 9, 2021

**TIME:** 11:00 a.m.—12:30 p.m.

PLACE: Pat Thomas Committee Room, 412 Knott Building

MEMBERS: Senator Bean, Chair; Senator Rodriguez, Vice Chair; Senators Book, Brodeur, Burgess, Diaz,

Farmer, Harrell, Jones, Rodrigues, and Rouson

BILL DESCRIPTION and TAB BILL NO. and INTRODUCER SENATE COMMITTEE ACTION

SENATE COMMITTEE ACTIONS COMMITTEE ACTION

PUBLIC TESTIMONY WILL BE RECEIVED FROM ROOM A3 AT THE DONALD L. TUCKER CIVIC CENTER, 505 W PENSACOLA STREET, TALLAHASSEE, FL 32301

Presentation on Medicaid by the Agency for Health Care Administration

Presented

2 **SB 122** 

Baxley (Identical H 133)

Surrendered Newborn Infants; Authorizing the Department of Health to approve, and certain hospitals, emergency medical services stations, and fire stations to use, newborn infant safety devices to

accept surrendered newborn infants under certain circumstances; requiring such hospitals, emergency medical services stations, or fire stations to physically check and test the devices at specified intervals; providing additional locations to which the prohibition on the initiation of criminal investigations based solely on the surrendering of a newborn infant applies, etc.

HP 01/27/2021 Favorable AHS 02/09/2021 Favorable

ΑP

Other Related Meeting Documents

Favorable Yeas

Yeas 7 Nays 4

# Senate Appropriations Subcommittee on Health and Human Services

February 9, 2021

Agency for Health Care Administration
Beth Kidder, Deputy Secretary for Medicaid



## What is Medicaid?

Medicaid is a federal program through which states partner with the federal government to provide health care coverage to low-income children, families, elders, and people with disabilities.

The federal government establishes basic mandatory program requirements

States choose whether to participate

Jointly financed: Federal and State governments pay a share (= FMAP) States develop
their unique
Medicaid
programs based
on federal rules –
each program
must be approved
by the Federal
Centers for
Medicare and
Medicaid Services
(CMS).



# The Florida Medicaid Program

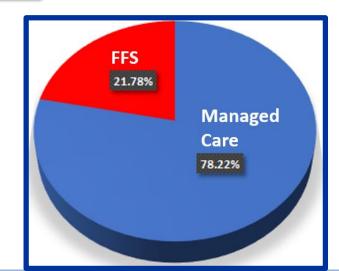
Medicaid serves about 4.5 million of the most vulnerable Floridians:

1.6 million	<ul> <li>Adults - parents, elderly, and disabled</li> </ul>
48%	Children in Florida
56%	Birth deliveries in Florida
63%	Nursing home days in Florida

A majority of Florida's Medicaid population receives Medicaid services through a managed care delivery Statewide Medicaid system.

Managed Care (SMMC) Program

• Implemented in 2013-2014

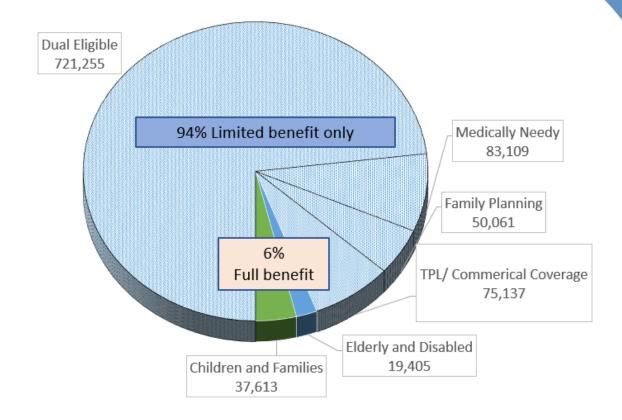




# Who is the Medicaid Fee-For-Service Population?

The vast majority are those who have a <u>limited benefit</u> package, either with limited services; time-limited; or with Medicare as their primary coverage

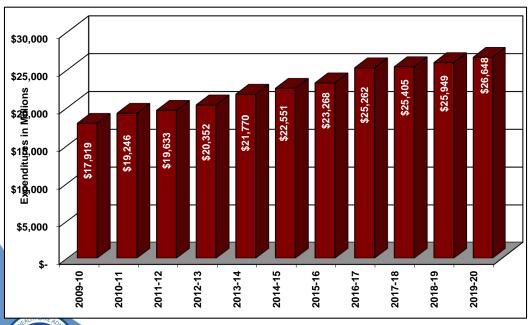
- Full benefit children, families, elderly and disabled make up just 6% of the total FFS population. (A portion of these also have private coverage or third party liability.)
- Limited benefit eligibles make up 94% of the FFS population.

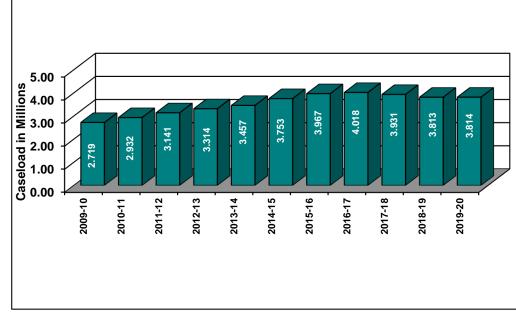




# **Historical Enrollment and Expenditures**

• While overall program enrollment and expenditures have grown over time, growth had slowed prior to the pandemic.





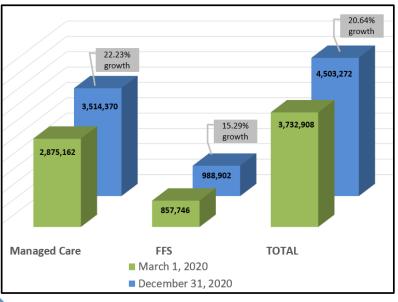


5

# **Enrollment Has Increased During the Pandemic**

Medicaid enrollment has increased by over 826,000 to 4.56 million since March 2020.

(as of January 29, 2021)



\*The above chart reflects the change in enrollment from March 1, 2020 through December 31, 2020

- The largest portion of the enrollment increase has been children an families (TANF), and the managed care population has grown mor than the fee-for-service population.
- Since statute requires most TANF enrollees to enroll in managed care, most expenditures for the new enrollees fall in the managed care (prepaid) budget line.
  - TANF = 3,097,536 or 68%
  - SSI = 673,003 or 15%

# **Enrollment Increases**

- 50,000 more people were enrolled by December than was projected at the November Social Services Estimating Conference.
- For each 50,000 new enrollees in SFY 2020-21, the estimated fiscal impact is \$15.7M a month (\$188M annually).



## What is FMAP?

- The Federal Medical Assistance Percentage (FMAP) is used to calculate the amount of federal share of state Medicaid program expenditures.
  - Varies from state-to-state
  - Updated annually
- The FMAP formula is based on the ratio of the state per capita income to the national per capita income.
- Uses three most recent calendar years for which satisfactory data are available from the Department of Commerce, Bureau of Economic Analysis.
  - The lower the state's average per capita income, the more FMAP and vice versa.
  - All states receive at least 50% FMAP.



## The Public Health Emergency and Enhanced FMAP

- January 31, 2020: Federal Department of Health and Human Services declared a Public Health Emergency (PHE).
- The CARES Act provides a **6.2 percentage point increase** in federal Medicaid matching funds to help states respond to the COVID-19 pandemic.
- Enhanced FMAP is effective January 1, 2020 through the end of the quarter in which the PHE ends.
- State accepting the enhanced FMAP must provide continuous Medicaid eligibility through the end of the month in which the PHE ends.
  - Applies to people enrolled as of March 18, 2020, or who enroll at any time thereafter during the PHE
- States may request to stop receiving the enhanced FMAP at any time without losing what they claimed previously.



# **Extension of Public Health Emergency**

- The public health emergency declaration was recently renewed and will be in effect through April 21, 2021.
- The State is now eligible for the 6.2% enhanced FMAP through June 2021, the quarter in which the PHE expires.
- Federal HHS notified Governors in January 2021 that the PHE will likely remain in place through December 2021.
  - If the PHE is extended through December, the enhanced FMAP will generate roughly \$800M in general revenue savings in 21/22.
  - This estimate does not take into account continued growth in Medicaid enrollment. The upcoming SSEC will adopt a new caseload estimate.



# Impact of Increased FMAP on GR Needs

(does not include increased caseload)

Effect of Enhanced FMAP on Medicaid						
Increased FMAP Extension Scenarios	Estimated Expenditures GR only for SFY 2020/21	Surplus/(Deficit) GR Only	Estimated Expenditures GR only for SFY 2021/22	Surplus/(Deficit) GR Only		
Increased FMAP through March 2021 (December 2020 Medicaid SSEC)	\$6,791,834,409	\$342,768,960				
Increased FMAP through June 2021 (current end date)	\$6,415,603,522	\$718,999,847				
Increased FMAP through December 2021 (If PHE is extended through Dec.)			\$7,601,488,493	\$(466,885,124)		



# **Questions**



#### YOU MUST PRINT AND DELIVER THIS FORM TO THE ASSIGNED TESTIMONY ROOM

#### THE FLORIDA SENATE

2/10/2021 Meeting Date	APPEARAN	CE RECO	Bill Number (if applicable)
weeting Date			Dill Nathber (il applicable)
Topic Presentation on Medicai	d by the Agency for Health Car	re Administration	Amendment Barcode (if applicable)
Name Beth Kidder			K.
Job Title Deputy Secretary of	Medicaid		
Address 2727 Mahan Drive, I	Building 3, Room 3116		Phone 850-412-4006
Tallahassee	Florida	32308	Email_beth.kidder@ahca.myflorida.com
City	State	Zip	
Speaking: For Agai	nst Information		peaking: In Support Against ir will read this information into the record.)
Representing Agency for	r Health Care Administrati	on	
Appearing at request of Cha	ir: ✓ Yes No	Lobbyist regist	ered with Legislature: Yes No
			persons wishing to speak to be heard at this persons as possible can be heard.
This form is part of the public re	ecord for this meeting.		S-001 (10/14/14)

### YOU MUST PRINT AND DELIVER THIS FORM TO THE ASSIGNED TESTIMONY ROOM

THE FLORIDA SENATE
APPEARANCE RECORD  Bill Number (if applicable)
- Medianid Dutal Shid et Day tod
Name Joe Anne Hart Dental Dental Amendment Barcode (if applicable)
Job Title Chief Legislative Officer
Address 118 R. Jefferson Street Phone 850.224.1089
Street Tall, Fr 37301 Email jaharetelloridadentalio
Speaking: For Against Information Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Honda Dental Association
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.  S-001 (10/14/14)

## The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared	d By: The Prof	essional St	aff of the Approp	riations Subcommit	tee on Health and Human Services
BILL:	SB 122				
INTRODUCER:	Senator Ba	xley and	others		
SUBJECT:	Surrendere	d Newbor	rn Infants		
DATE:	February 8	, 2021	REVISED:		
ANAL	YST	STAF	F DIRECTOR	REFERENCE	ACTION
. Smith		Brown	1	HP	Favorable
2. Howard		Kidd		AHS	<b>Recommend: Favorable</b>
3.				AP	

#### I. Summary:

SB 122 modifies statutory provisions relating to surrendered newborn infants. The bill increases the age at which an infant may be lawfully relinquished, from approximately seven days old to approximately 30 days old. The bill authorizes the placement of surrendered infants in a newborn safety device at a hospital, emergency medical services (EMS) station, or fire station, if such facility is staffed 24 hours per day. The bill provides specifications for the use of such devices.

The bill has no fiscal impact on state revenues or state expenditures.

The bill takes effect on July 1, 2021.

#### II. Present Situation:

#### **Infant Safe Haven Laws**

Every state legislature has enacted laws to address infant abandonment and endangerment in response to a reported increase in the abandonment of infants in unsafe locations, such as public restrooms or trash receptacles. Beginning with Texas in 1999, states have enacted these safe haven laws as an incentive for mothers in crisis to safely relinquish their babies at designated locations where the babies are protected and provided with care until a permanent home is found.<sup>1</sup>

While there is great variability in the laws across states, safe haven laws generally allow the parent, or an agent of the parent, to remain anonymous and to be shielded from criminal liability

<sup>&</sup>lt;sup>1</sup> See Infant Safe Haven Laws (Current through December 2016) available at <a href="https://www.childwelfare.gov/pubPDFs/safehaven.pdf">https://www.childwelfare.gov/pubPDFs/safehaven.pdf</a> (last visited Jan. 19, 2021).

and prosecution for child endangerment, abandonment, or neglect in exchange for surrendering the baby to a safe haven.<sup>2</sup>

According to the nonprofit organization known as the National Safe Haven Alliance (NSHA), 4,126 safe haven relinquishments have occurred since 1999 nationwide.<sup>3</sup> Fifty-one relinquishments occurred in 2020.<sup>4</sup> These statistics are unofficial estimates, as there is no federally mandated safe haven reporting requirement. Therefore, the NSHA relies on county and state reporting. Illegal abandonments have also occurred during that time span, with some newborns found alive and others deceased.

#### Surrender of Newborn Infants in Florida

The Florida Legislature enacted Florida's initial abandoned newborn infant law in 2000.<sup>5</sup> The law created s. 383.50, F.S., and authorized the abandonment of a newborn infant, up to three days old or younger, at a hospital or a fire station and addressed: presumption of relinquishment of parental rights; implied consent to treatment; anonymity; and physical custody of the infant.<sup>6</sup> The law also directed the Department of Health, in conjunction with the Department of Children and Families, to produce a media campaign to promote safe placement alternatives for newborn infants.

In 2001, the law was amended to authorize EMS stations, in addition to hospitals and fire stations, to be used as optional locations for the lawful relinquishment of a newborn infant. A firefighter, emergency medical technician, or paramedic is required to provide emergency medical services to the newborn infant to the extent he or she is trained to provide those services, and arrange for the immediate transportation of the newborn infant to the nearest hospital having emergency services. Upon admitting a newborn infant, a hospital must immediately contact a licensed child-placing agency or alternatively contact the statewide central abuse hotline for the name of a licensed child-placing agency for purposes of transferring physical custody of the newborn infant. The receiving hospital must also notify the licensed child-placing agency that a newborn infant has been left with the hospital and when the agency can take physical custody of the child.

In 2008, multiple provisions of statute were modified to refer to a "surrendered newborn infant" rather than "abandoned newborn infant." The three-day age limit for surrender of a newborn infant was increased to a seven-day age limit. Additionally, a provision was added to indicate that when an infant is born in a hospital and the mother expresses intent to leave the infant and not return, the hospital or registrar is directed, upon her request, to complete the infant's birth certificate without naming the mother.

 $<sup>^{2}</sup>$  Id

<sup>&</sup>lt;sup>3</sup> See Our Cause, National Safe Haven Alliance available at <a href="https://www.nationalsafehavenalliance.org/our-cause">https://www.nationalsafehavenalliance.org/our-cause</a> (last visited Jan. 19, 2021).

<sup>&</sup>lt;sup>4</sup> *Id*.

<sup>&</sup>lt;sup>5</sup> Chapter 2000-188, Laws of Fla.

<sup>&</sup>lt;sup>6</sup> Section 383.50, F.S.

<sup>&</sup>lt;sup>7</sup> Chapter 2001-53, s. 15, Laws of Fla.

<sup>&</sup>lt;sup>8</sup> Section 383.50, F.S.

According to the NSHA, since 2000 there have been approximately 324 surrendered newborns in Florida. Of those, approximately 244 newborns were surrendered at hospitals and approximately 74 were surrendered at fire rescue or emergency medical service stations. In 2020, approximately 14 newborns were surrendered in Florida. On the following page is a table outlining the approximate number of surrendered newborns in Florida from 2000 through January 20, 2021.

<sup>&</sup>lt;sup>9</sup> Safe Haven for Newborns, *Safe Haven for Newborns Statistics* (updated Jan. 25, 2021) (on file with the Senate Committee on Health Policy).

<sup>&</sup>lt;sup>10</sup> *Id*.

Newborns surrendered since 2000 <sup>11</sup>				
County	Surrendered Safely	<b>Abandoned in Unsafe Places</b>	Total	
Alachua	17	0	17	
Bay	4	1	5	
Brevard	5	2	7	
Broward	38	8	46	
Charlotte	4	0	4	
Clay	4	0	4	
Collier	3	1	4	
Columbia	5	0	5	
Duval	22	3	25	
Escambia	7	0	7	
Flagler	3	0	3	
Hernando	8	0	8	
Highlands	3	2	5	
Hillsborough	10	2	12	
Indian River	2	1	3	
Lake	4	0	4	
Lee	16	1	17	
Leon	6	1	7	
Manatee	7	1	8	
Marion	4	2	6	
Martin	1	0	1	
Miami-Dade	51	8	59	
Monroe	5	2	7	
Nassau	2	0	2	
Okaloosa	2	1	3	
Orange	18	8	26	
Osceola	2	0	2	
Palm Beach	21	6	27	
Pasco	2	1	3	
Pinellas	7	3	10	
Polk	6	3	9	
Putnam	1	1	2	
St. Johns	2	0	2	
St. Lucie	3	0	3	
Santa Rosa	6	1	7	
Seminole	11	1	12	
Sumter	0	1	1	
Taylor	1	0	1	
Volusia	10	1	11	
Wakulla	1	0	1	
TOTAL	324	62	386	

<sup>&</sup>lt;sup>11</sup> *Id*.

#### Safe Haven Baby Boxes

Safe Haven Baby Boxes, Inc. is a nonprofit corporation incorporated in Indiana. <sup>12</sup> The nonprofit has patented a device for receiving a surrendered baby, <sup>13</sup> trademarked as a "Safe Haven Baby Box." <sup>14</sup> The federal Food and Drug Administration has determined that a Safe Haven Baby Box is not a medical "device" under the federal Food, Drug, and Cosmetic Act, and therefore is not required to comply with the requirements of the act. <sup>15</sup>

Ten babies have been surrendered inside Safe Haven Baby Boxes since the first was installed in 2016. There are 56 active baby boxes – 50 in Indiana, 4 in Ohio, 1 in Arkansas, and 1 in Florida. Florida's Safe Haven Baby Box is located at the Martin Luther King, Jr., First Responder Campus in Ocala and was dedicated by their City Council on December 15, 2020. 18

#### III. Effect of Proposed Changes:

**Section 1** amends s. 383.50, F.S., relating to treatment of a surrendered newborn infant. The bill revises the definition of "newborn infant" to increase the allowable age of a relinquished newborn infant from approximately seven days old to approximately 30 days old. The bill defines the term "newborn safety device," as "a fixture installed in an exterior wall of a building which has an exterior point of access that locks and automatically triggers an alarm inside the building upon placement of a newborn infant inside and which has an interior point of access that allows individuals inside the building to safely retrieve the newborn infant."

Currently, s. 383.50, F.S., provides for the relinquishment of a newborn from a parent to a firefighter, emergency medical technician, or paramedic at a fire station or emergency medical services station, or brings a newborn infant to an emergency room of a hospital. The bill authorizes a hospital, an EMS station, or a fire station, that is staffed 24 hours per day, to utilize a newborn safety device for accepting surrendered newborn infants if the device is:

- Physically part of the hospital, EMS station, or fire station;
- Located such that the interior point of access is in an area that is conspicuous and visible to facility employees; and
- Equipped with a dual alarm system connected to the physical location of the device.

Under the bill, facilities that use a newborn safety device are also required to:

<sup>&</sup>lt;sup>12</sup> See United States Patent (dated Apr. 28, 2020) available at <a href="https://img1.wsimg.com/blobby/go/0e1dea24-4aa4-477a-b7dd-0e668b1de6d1/downloads/Patent%20.pdf?ver=1610398180477">https://img1.wsimg.com/blobby/go/0e1dea24-4aa4-477a-b7dd-0e668b1de6d1/downloads/Patent%20.pdf?ver=1610398180477</a> (last visited Jan. 19, 2021).

<sup>&</sup>lt;sup>14</sup> See Trademark Certificate (registered Oct. 15, 2019) available at <a href="https://img1.wsimg.com/blobby/go/0e1dea24-4aa4-477a-b7dd-0e668b1de6d1/downloads/Tradmark%20Certificate.pdf?ver=1610398180478">https://img1.wsimg.com/blobby/go/0e1dea24-4aa4-477a-b7dd-0e668b1de6d1/downloads/Tradmark%20Certificate.pdf?ver=1610398180478</a> (last visited Jan. 19, 2021).

<sup>&</sup>lt;sup>15</sup> See Letter from U.S. Food and Drug Administration to Safe Haven Baby Boxes, Inc. (dated Feb. 15, 2019) available at <a href="https://img1.wsimg.com/blobby/go/0e1dea24-4aa4-477a-b7dd-">https://img1.wsimg.com/blobby/go/0e1dea24-4aa4-477a-b7dd-</a>

<sup>&</sup>lt;u>0e668b1de6d1/downloads/C180100.Letter.pdf?ver=1610398180478</u> (last visited Jan. 19, 2021).

<sup>&</sup>lt;sup>16</sup> See Safe Haven Baby Boxes available at <a href="https://shbb.org/">https://shbb.org/</a> (last visited Jan. 19, 2021).

<sup>&</sup>lt;sup>17</sup> See Our Donors, Safe Haven Baby Boxes available at <a href="https://shbb.org/donors-sponsors">https://shbb.org/donors-sponsors</a> (last visited Jan. 19, 2021).

<sup>&</sup>lt;sup>18</sup> See Ocala to Become First Florida City to Install Safe Haven Baby Boxes, Health News Florida by Caitlyn McLaughlin and Jessica James (published Dec. 10, 2020) available at <a href="https://health.wusf.usf.edu/health-news-florida/2020-12-10/ocala-to-become-first-florida-city-to-install-safe-haven-baby-boxes">https://health.wusf.usf.edu/health-news-florida/2020-12-10/ocala-to-become-first-florida-city-to-install-safe-haven-baby-boxes</a> (last visited Jan. 19, 2021).

- Check the device at least twice a day; and
- Test the device at least once a week to ensure that the alarm system is in working order.

The bill authorizes EMS stations and fire stations to accept newborn infants via a newborn safety device in addition to acceptance by a firefighter, an emergency medical technician or a paramedic, and to indicate that placement of a newborn infant in a newborn safety device is considered consent for treatment and transport of the infant.

The bill specifies that, except when there is actual or suspected child abuse or neglect, any person who leaves a newborn infant in a newborn safety device has the absolute right to remain anonymous, consistent with the current process for surrender of a newborn infant.

The bill clarifies that a criminal investigation shall not be initiated solely because a newborn infant is left at an EMS station or a fire station, unless there is actual or suspected child abuse or neglect, consistent with the current process for newborn infants surrendered at a hospital.

**Section 2** amends s. 63.0423, F.S., to make conforming and technical changes and revise a cross-reference.

**Section 3** provides an effective date of July 1, 2021.

#### IV. Constitutional Issues:

<ul> <li>A. Municipality/County Mandates Restrictio</li> </ul>
--

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

#### B. Private Sector Impact:

Private sector facilities that opt to use a newborn safety device as a means for the relinquishment of a newborn will need to fund the acquisition and installation of the new device.

#### C. Government Sector Impact:

Public sector facilities that opt to use a newborn safety device as a means for the relinquishment of a newborn will need to fund the acquisition and installation of the new device.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 383.50 and 63.0423.

#### IX. Additional Information:

#### A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.



SENATOR DENNIS BAXLEY
12th District

Tallahassee, Florida 32399-1100

COMMITTEES:
Ethics and Elections, Chair
Appropriations Subcommittee on Criminal and Civil Justice
Community Affairs
Criminal Justice
Health Policy
Judiciary
Pulse

JOINT COMMITTEE:
Joint Legislative Auditing Committee, Alternating Chair

January 27, 2021

The Honorable Chair Aaron Bean 404 Senate Office Building Tallahassee, FL 32399

Dear Chairman Bean,

I would like to request that SB 122 Surrendered Newborn Infants be heard in the next Health Appropriations Sub-Committee meeting.

This bill changes the age of an infant from 7 days old, current Safe Haven laws, to 30 days old, where the baby can be surrendered to either a hospital, fire station or law enforcement facility without being charged with abandonment.

It also allows for the use of what is called "Newborn Safety Device." These Newborn Safety Device's allow a mother in crisis to safely, securely, and anonymously surrender her newborn. It is designed to be installed in an exterior wall of a designated fire station, hospital or law enforcement facility. It will have an exterior door that automatically locks upon placement of a newborn inside, and an interior door which allows a staff member to secure the surrendered newborn from inside the designated building. The Newborn Safety Device, has to provide a temperature controlled environment. The door is sealed to ensure air circulation is free from pollutants, exhaust, chemical fumes, and smoke. It will have a clear medical bassinet that sits in a supporting frame with a bassinet mattress and sheet that fits snugly onto the mattress. The alarm system is set up to ensure safety and quick response with 3 alarm notifications/triggers. The medical facility that agrees to have one of these Newborn Safety Devices installed, will be required to inspect them at least twice daily to ensure they are performing accurately.

Thank you for your favorable consideration.

Onward & Upward,

Senator Dennis Baxley Senate District 12

DKB/dd

REPLY TO:

206 South Hwy 27/441, Lady Lake, Florida 32159 (352) 750-3133

☐ 315 SE 25th Avenue, Ocala, Florida 34471 (352) 789-6720

□ 320 Senate Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5012

Senate's Website: www.flsenate.gov

### APPEARANCE RECORD (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

9 FEC	BRVART 20	(Deliver BOTH copies of t	his form to the Senato	or or Senate Pro	ofessional St	aff conducting the	e meeting)	SB Bill Number	er (if applicable)
Topic		JDERED		ORN	INF	FANTS		ment Barco	de (if applicable)
Name	BILL	SN	IYDER			5			
Job Title						• 6			
Address	925	HIAWATHA	FARMS	ROAD	>	Phone			
	Street MoNTIC City	iello	State	323 Zio	•	Email			
Speaking	For _		formation	, V	Waive Sp	eaking: [			
Repre	esenting	SELF							
Appearin	g at request o	f Chair: Yes	No	Lobbyis	st registe	ered with L	egislatu	ıre:	Yes Wo
While it is a	a Senate tradition	n to encourage pub	ic testimony, tim	ne may not	permit all	persons wish	ning to sp	eak to be	heard at this

meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. This form is part of the public record for this meeting.

S-001 (10/14/14)

CB 111

### APPEARANCE RECORD

2-9-202/ (Deliver BOTH copies of this form to the Senator or Senate Professional Staff	conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic SURRENDERED NEWBORN	Amendment Barcode (if applicable)
Name DAWN StewARD	
Job Title Volynteer	
	Phone 467-645-6273
	Email 5/42/300 AJ. Cor
City State Zip	
Speaking: For Against Information Waive Speaking: (The Chair v	aking: In Support Against will read this information into the record.)
Representing Jorda PTA	,
Appearing at request of Chair: Yes No Lobbyist register	ed with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

## **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

ng) 122

Bill Number (if applicable)

C ANT HARMAN

Meeting Date	Bill Number (if applicable)
Topic SB122: Surrendored No.	Amendment Barcode (if applicable)
Name Andrew Shirvell	
Job Title Executive Director - Flor	ida Voice For the Unborn
Address Po Box 14951	Phone (386) 569-0563
Tallahassee FL City State	32317 Email andrew@floridavoice For the unban.
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Florida Voice	For the Unborn
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Ves No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is nort of the nublic record for this meeting

### YOU MUST PRINT AND DELIVER THIS FORM TO THE ASSIGNED TESTIMONY ROOM

2-9-21 Meeting Date		LORIDA SENATE  ANCE REC	ORD	SB Bill Number (i	122 if applicable)
Topic Surrender	ed Newb	orns	Amer	ndment Barcode	(if applicable)
	Zeppi		- Health care	Adminis	trator
Job Title					
Addiess	natee AVE	w.	Phone	2244	900
	on FL.	34209	Email + 7	ippi@hu	itmail.co
Speaking: For Against	State Information		Speaking: In Shair will read this inform		Against record.)
Representing					
Appearing at request of Chair:	Yes No	Lobbyist regi	stered with Legisla	iture: Ye	es No
While it is a Senate tradition to encourmeeting. Those who do speak may be					

This form is part of the public record for this meeting.

S-001 (10/14/14)

#### YOU MUST PRINT AND DELIVER THIS FORM TO THE ASSIGNED TESTIMONY ROOM

#### THE FLORIDA SENATE

February 9, 2021

## APPEARANCE RECORD

SB122

Meeting Date	Bill Number (if applicable)
Topic Surrendered Newborns	Amendment Barcode (if applicable)
Name Jerome Hurtak	-
Job Title Attonrey	_
Address 533 Grand Concourse	Phone 3056131555
Street Miami Shores, Florida 33138	Email jhurtak@meyecomputer.com
	Speaking: In Support Against air will read this information into the record.)
Representing Safe Haven for Newborns, Gloria M. Silverio Foundation	on 501(c)3
Appearing at request of Chair: Yes No Lobbyist regis	tered with Legislature: Yes Vo
While it is a Senate tradition to encourage public testimony, time may not permit a meeting. Those who do speak may be asked to limit their remarks so that as man	
This form is part of the public record for this meeting.	S-001 (10/14/14

Duplicate

## APPEARANCE RECORD

1/27/2021 2/9/202/ (Deliver BOTH co	pies of this form to the Senator o	r Senate Professional S	staff conducting the meeting)	122
Meeting Date			<del>-</del>	Bill Number (if applicable)
Topic <u>"Baby Boxes"</u>			Amendn	nent Barcode (if applicable)
Name <u>Joel Gordon</u>			-	
Job Title Deputy Fire Chief				
Address 7101 NW 11 St			Phone 954-553-6	3550
Street Plantation	FL	33313	Email pfdpio1@g	mail.com
City  Speaking: For ✓ Against	State Information		Speaking: In Sur air will read this informa	
Representing A Safe Haven	For Newborns			
Appearing at request of Chair:		Lobbyist regis	tered with Legislatu	re: Yes No
While it is a Senate tradition to encourage meeting. Those who do speak may be a	ge public testimony, time	may not permit a ks so that as many	ll persons wishing to sp persons as possible c	eak to be heard at this an be heard.
This form is part of the public record	for this meeting.			S-001 (10/14/14)

By Senator Baxley

10

11

12

13

14

15

16

17

18 19

20 21

22

23

24 25

26

27

28

29

12-00035-21 2021122

A bill to be entitled An act relating to surrendered newborn infants; amending s. 383.50, F.S.; revising and defining terms; authorizing the Department of Health to approve, and certain hospitals, emergency medical services stations, and fire stations to use, newborn infant safety devices to accept surrendered newborn infants under certain circumstances; requiring such hospitals, emergency medical services stations, or fire stations to physically check and test the devices at specified intervals; conforming provisions to changes made by the act; providing additional locations to which the prohibition on the initiation of criminal investigations based solely on the surrendering of a newborn infant applies; amending s. 63.0423, F.S.; conforming a cross-reference; making conforming and technical changes; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Present subsections (2) through (10) of section 383.50, Florida Statutes, are redesignated as subsections (3) through (11), respectively, a new subsection (2) is added to that section, and subsection (1) and present subsections (3), (5), and (10) of that section are amended, to read:

383.50 Treatment of surrendered newborn infant.—

(1) As used in this section, the term:

(a) "Department" means the Department of Health.

(b) "Newborn infant" means a child who a licensed physician

Page 1 of 9

CODING: Words  $\underline{\textbf{stricken}}$  are deletions; words  $\underline{\textbf{underlined}}$  are additions.

Florida Senate - 2021 SB 122

i	12-00035-21 2021122_
30	reasonably believes is approximately $30 - 7$ days old or younger at
31	the time the child is left at a hospital, $\underline{an}$ emergency medical
32	services station, or $\underline{a}$ fire station.
33	(c) "Newborn infant safety device" means a device approved
34	by the department under subsection (2) which is installed in an
35	exterior wall of a hospital, an emergency medical services
36	station, or a fire station and which has an exterior point of
37	access that allows an individual to place a newborn infant
38	inside and an interior point of access that allows individuals
39	inside the building to safely retrieve the newborn infant.
40	(2) (a) The department may approve by rule, and a hospital,
41	an emergency medical services station, or a fire station that is
42	staffed 24 hours per day may use, a newborn infant safety device
43	to accept surrendered newborn infants under this section if the
44	device is:
45	1. Physically part of the hospital, emergency medical
46	services station, or fire station;
47	2. Temperature-controlled and ventilated for the safety of
48	newborns;
49	3. Equipped with an alarm system connected to the physical
50	location of the device which automatically triggers an alarm
51	inside the building when a newborn infant is placed in the
52	<pre>device;</pre>
53	4. Equipped with a surveillance system that allows
54	employees of the hospital, emergency medical services station,
55	or fire station to monitor the inside of the device 24 hours per
56	day; and
57	5. Located such that the interior point of access is in an
58	area that is conspicuous and visible to the employees of the

Page 2 of 9

12-00035-21 2021122

hospital, emergency medical services station, or fire station.

6.5

8.3

- (b) A hospital, an emergency medical services station, or a fire station that uses a newborn infant safety device to accept surrendered newborn infants shall use the device's surveillance system to monitor the inside of the newborn infant safety device 24 hours per day and shall physically check the device at least twice daily and test the device at least weekly to ensure that the alarm system is in working order.
- (4) (3) Each emergency medical services station or fire station that is staffed 24 hours per day with full-time firefighters, emergency medical technicians, or paramedics shall accept any newborn infant left with a firefighter, an emergency medical technician, or a paramedic or in a newborn infant safety device that is physically part of the emergency medical services station or fire station. The firefighter, emergency medical technician, or paramedic shall consider these actions as implied consent to and shall:
- (a) Provide emergency medical services to the newborn infant to the extent  $\underline{\text{that}}$  he or she is trained to provide those services, and
- (b) Arrange for the immediate transportation of the newborn infant to the nearest hospital having emergency services.

A licensee as defined in s. 401.23, a fire department, or an employee or agent of a licensee or fire department may treat and transport a newborn infant pursuant to this section. If a newborn infant is placed in the physical custody of an employee or agent of a licensee or fire department or is placed in a newborn infant safety device that is physically part of an

Page 3 of 9

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2021 SB 122

emergency medical services station or a fire station, such placement is shall be considered implied consent for treatment and transport. A licensee, a fire department, or an employee or agent of a licensee or fire department is immune from criminal or civil liability for acting in good faith pursuant to this section. Nothing in this subsection limits liability for

12-00035-21

negligence.

(6) (5) Except when there is actual or suspected child abuse or neglect, any parent who leaves a newborn infant in a newborn infant safety device or with a firefighter, an emergency medical technician, or a paramedic at a fire station or an emergency medical services station, leaves a newborn infant in a newborn infant safety device at a hospital, or brings a newborn infant to an emergency room of a hospital and expresses an intent to leave the newborn infant and not return, has the absolute right to remain anonymous and to leave at any time and may not be pursued or followed unless the parent seeks to reclaim the newborn infant. When an infant is born in a hospital and the mother expresses intent to leave the infant and not return, upon the mother's request, the hospital or registrar shall complete the infant's birth certificate without naming the mother thereon.

(11) (10) A criminal investigation may shall not be initiated solely because a newborn infant is left at a hospital, an emergency medical services station, or a fire station under this section unless there is actual or suspected child abuse or neglect.

Section 2. Section 63.0423, Florida Statutes, is amended to 116 read:

Page 4 of 9

12-00035-21 2021122

63.0423 Procedures with respect to surrendered  $\underline{\text{newborn}}$  infants.—

117

118

119

120

121

122

123

124

125

126

127

128

129

130

131

132

133

134

135

136

137

138

139

140

141

142

143

144

145

- (1) Upon entry of final judgment terminating parental rights, a licensed child-placing agency that takes physical custody of a newborn an infant surrendered at a hospital, an emergency medical services station, or a fire station pursuant to s. 383.50 assumes responsibility for the medical and other costs associated with the emergency services and care of the surrendered newborn infant from the time the licensed child-placing agency takes physical custody of the surrendered newborn infant.
- (2) The licensed child-placing agency shall immediately seek an order from the circuit court for emergency custody of the surrendered newborn infant. The emergency custody order shall remain in effect until the court orders preliminary approval of placement of the surrendered newborn infant in the prospective home, at which time the prospective adoptive parents become guardians pending termination of parental rights and finalization of adoption or until the court orders otherwise. The guardianship of the prospective adoptive parents shall remain subject to the right of the licensed child-placing agency to remove the surrendered newborn infant from the placement during the pendency of the proceedings if such removal is deemed by the licensed child-placing agency to be in the best interests of the child. The licensed child-placing agency may immediately seek to place the surrendered newborn infant in a prospective adoptive home.
- (3) The licensed child-placing agency that takes physical custody of the surrendered <u>newborn</u> infant shall, within 24 hours

Page 5 of 9

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2021 SB 122

thereafter, request assistance from law enforcement officials to investigate and determine, through the Missing Children
Information Clearinghouse, the National Center for Missing and Exploited Children, and any other national and state resources, whether the surrendered newborn infant is a missing child.

146

147

148

150

151

152

153

154

155

156

157

158

159

161

162

163

164

165

166

167

168

169

170

171

172

173

174

- (4) The parent who surrenders the newborn infant in accordance with s. 383.50 is presumed to have consented to termination of parental rights, and express consent is not required. Except when there is actual or suspected child abuse or neglect, the licensed child-placing agency shall not attempt to pursue, search for, or notify that parent as provided in s. 63.088 and chapter 49. For purposes of s. 383.50 and this section, a surrendered newborn an infant who tests positive for illegal drugs, narcotic prescription drugs, alcohol, or other substances, but shows no other signs of child abuse or neglect, shall be placed in the custody of a licensed child-placing agency. Such a placement does not eliminate the reporting requirement under s. 383.50(8) s. 383.50(7). When the department is contacted regarding a newborn an infant properly surrendered under this section and s. 383.50, the department shall provide instruction to contact a licensed child-placing agency and may not take custody of the newborn infant unless reasonable efforts to contact a licensed child-placing agency to accept the newborn infant have not been successful.
- (5) A petition for termination of parental rights under this section may not be filed until 30 days after the date the <a href="membern">newborn</a> infant was surrendered in accordance with s. 383.50. A petition for termination of parental rights may not be granted until a parent has failed to reclaim or claim the surrendered

Page 6 of 9

12-00035-21 2021122

newborn infant within the time period specified in s. 383.50.

- (6) A claim of parental rights of the surrendered <u>newborn</u> infant must be made to the entity having legal custody of the surrendered <u>newborn</u> infant or to the circuit court before which proceedings involving the surrendered <u>newborn</u> infant are pending. A claim of parental rights of the surrendered <u>newborn</u> infant may not be made after the judgment to terminate parental rights is entered, except as otherwise provided by subsection (9).
- (7) If a claim of parental rights of a surrendered <u>newborn</u> infant is made before the judgment to terminate parental rights is entered, the circuit court may hold the action for termination of parental rights in abeyance for a period of time not to exceed 60 days.
- (a) The court may order scientific testing to determine maternity or paternity at the expense of the parent claiming parental rights.
- (b) The court shall appoint a guardian ad litem for the surrendered <u>newborn</u> infant and order whatever investigation, home evaluation, and psychological evaluation are necessary to determine what is in the best interests of the surrendered newborn infant.
- (c) The court may not terminate parental rights solely on the basis that the parent left the <u>newborn</u> infant at a hospital,  $\underline{an}$  emergency medical services station, or  $\underline{a}$  fire station in accordance with s. 383.50.
- (d) The court shall enter a judgment with written findings of fact and conclusions of law.
  - (8) Within 7 business days after recording the judgment,

#### Page 7 of 9

 ${\bf CODING:}$  Words  ${\bf stricken}$  are deletions; words  ${\bf \underline{underlined}}$  are additions.

Florida Senate - 2021 SB 122

12-00035-21 2021122

the clerk of the court shall mail a copy of the judgment to the department, the petitioner, and any person whose consent was required, if known. The clerk shall execute a certificate of each mailing.

2.31

- (9) (a) A judgment terminating parental rights of a surrendered newborn infant pending adoption is voidable, and any later judgment of adoption of that child minor is voidable, if, upon the motion of a parent, the court finds that a person knowingly gave false information that prevented the parent from timely making known his or her desire to assume parental responsibilities toward the child minor or from exercising his or her parental rights. A motion under this subsection must be filed with the court originally entering the judgment. The motion must be filed within a reasonable time but not later than 1 year after the entry of the judgment terminating parental rights.
- (b) No later than 30 days after the filing of a motion under this subsection, the court shall conduct a preliminary hearing to determine what contact, if any, will be allowed permitted between a parent and the child pending resolution of the motion. Such contact may be allowed only if it is requested by a parent who has appeared at the hearing and the court determines that it is in the best interests of the child. If the court orders contact between a parent and the child, the order must be issued in writing as expeditiously as possible and must state with specificity any provisions regarding contact with persons other than those with whom the child resides.
- (c) The court may not order scientific testing to determine the paternity or maternity of the  $\frac{\text{child}}{\text{minor}}$  until such time as

Page 8 of 9

12-00035-21 2021122

233

234

235

237

238 239

240

241

242 243

244

245

246 247

248 249

250

251

the court determines that a previously entered judgment terminating the parental rights of that parent is voidable pursuant to paragraph (a), unless all parties agree that such testing is in the best interests of the child. Upon the filing of test results establishing that person's maternity or paternity of the surrendered newborn infant, the court may order visitation only if it appears to be in the best interests of the child.

- (d) Within 45 days after the preliminary hearing, the court shall conduct a final hearing on the motion to set aside the judgment and shall enter its written order as expeditiously as possible thereafter.
- (10) Except to the extent expressly provided in this section, proceedings initiated by a licensed child-placing agency for the termination of parental rights and subsequent adoption of a newborn infant left at a hospital, an emergency medical services station, or a fire station in accordance with s. 383.50 shall be conducted pursuant to this chapter.

Section 3. This act shall take effect July 1, 2021.

Page 9 of 9

## **CourtSmart Tag Report**

Room: KN 412 Case No.: Type: Caption: Senate Appropriations Subcommittee on Health and Human Services Judge:

Started: 2/9/2021 11:00:07 AM

Ends: 2/9/2021 12:28:55 PM Length: 01:28:49

- **11:02:51 AM** Sen. Bean (Chair)
- 11:06:23 AM TAB 1 Presentation on Medicaid by the Agency for Health Care Administration
- 11:07:09 AM Beth Kidder, Deputy Secretary for Medicaid, Agency for Health Care Administration
- 11:07:23 AM Sen. Bean
- 11:07:41 AM B. Kidder
- 11:16:26 AM Sen. Bean
- 11:16:48 AM B. Kidder
- 11:16:58 AM Sen. Bean
- **11:17:28 AM** B. Kidder
- **11:17:49 AM** Sen. Bean
- **11:18:33 AM** B. Kidder
- **11:19:04 AM** Sen. Bean
- **11:19:38 AM** B. Kidder
- 11:19:42 AM Sen. Bean
- 11:20:17 AM Sen. Jones
- **11:20:34 AM** B. Kidder
- **11:20:46 AM** Sen. Jones
- 11:21:19 AM B. Kidder
- **11:21:48 AM** Sen. Jones
- 11:21:53 AM B. Kidder
- 11:22:34 AM Sen. Jones
- **11:22:59 AM** B. Kidder
- **11:23:19 AM** Sen. Jones
- 11:23:22 AM Sen. Bean
- 11:23:24 AM Sen. Rodriguez
- 11:23:46 AM Sen. Bean
- 11:23:54 AM Sen. Farmer
- 11:24:12 AM B. Kidder
- **11:24:43 AM** Sen. Farmer
- **11:25:14 AM** B. Kidder
- **11:25:54 AM** Sen. Farmer
- 11:26:02 AM B. Kidder
- 11:26:33 AM Sen. Farmer
- 11:26:44 AM B. Kidder
- **11:27:39 AM** Sen. Farmer
- 11:27:42 AM Sen. Bean
- **11:28:13 AM** Joe Anne Hart, Chief Legislative Officer, Florida Dental Association
- 11:31:16 AM Sen. Bean
- 11:32:38 AM Sen. Rouson
- 11:32:57 AM B. Kidder
- 11:33:30 AM Sen. Rouson
- 11:33:36 AM B. Kidder
- 11:33:49 AM Sen. Rouson
- 11:33:54 AM Sen. Bean
- 11:34:15 AM TAB 2 SB 122 on Surrendered Newborn Infants by Senator Baxley
- **11:35:00 AM** Sen. Baxley
- 11:36:34 AM Sen. Bean
- 11:36:46 AM Sen. Rouson
- **11:36:58 AM** Sen. Baxley
- 11:38:27 AM Sen. Rouson
- **11:38:36 AM** Sen. Baxley
- 11:38:59 AM Sen. Rouson

```
11:39:02 AM
               Sen. Bean
               Sen. Rouson
11:39:17 AM
11:39:20 AM
              Sen. Bean
11:39:27 AM
               Sen. Rouson
               Sen. Baxley
11:39:36 AM
11:40:07 AM
               Sen. Bean
11:40:16 AM
              Sen. Book
11:41:38 AM
               Sen. Baxley
11:43:11 AM
              Sen. Book
11:43:59 AM
               Sen. Baxley
11:44:01 AM
              Sen. Book
              Sen. Baxley
11:44:32 AM
11:45:15 AM
               Sen. Book
11:46:08 AM
              Sen. Baxley
11:48:14 AM
               Sen. Book
               Sen. Baxley
11:49:07 AM
11:49:51 AM
              Sen. Bean
11:49:57 AM
              Sen. Jones
11:50:32 AM
               Sen. Baxley
              Sen. Jones
11:51:37 AM
11:51:55 AM
               Sen. Baxley
11:52:25 AM
              Sen. Jones
11:52:49 AM
              Sen. Baxley
11:53:22 AM
               Sen. Farmer
11:53:50 AM
              Sen. Baxley
11:53:57 AM
              Sen. Farmer
11:55:00 AM
               Sen Baxley
11:55:23 AM
              Sen. Farmer
              Sen. Baxley
11:56:13 AM
              Sen. Farmer
11:56:29 AM
11:57:02 AM
              Sen. Baxley
11:57:15 AM
               Sen. Farmer
11:57:23 AM
              Sen. Baxley
              Sen. Farmer
11:57:30 AM
               Sen. Baxley
11:57:56 AM
11:58:13 AM
              Sen. Farmer
11:58:25 AM
              Sen. Baxley
11:58:59 AM
               Sen. Farmer
11:59:14 AM
               Sen. Baxley
11:59:23 AM
              Sen. Farmer
11:59:42 AM
               Sen. Baxley
11:59:46 AM
              Sen. Farmer
11:59:55 AM
              Sen. Baxley
              Sen. Farmer
11:59:58 AM
12:00:03 PM
              Sen. Baxley
12:00:15 PM
              Sen. Farmer
12:00:44 PM
              Sen. Baxley
12:00:57 PM
              Sen. Farmer
12:01:01 PM
               Sen. Bean
               Bill Snyder, Citizen
12:02:24 PM
12:03:08 PM
               Sen. Bean
12:03:27 PM
               Dawn Steward, Volunteer, Florida PTA
               Sen. Bean
12:05:11 PM
              Andrew Shirvell, Executive Director, Florida Voice For the Unborn
12:05:34 PM
12:06:59 PM
               Sen. Bean
12:07:05 PM
              Sen. Farmer
12:07:12 PM
              Sen. Bean
```

12:07:25 PM

12:07:49 PM

12:08:51 PM

12:09:00 PM 12:09:29 PM Sen. Farmer

Sen. Farmer

Sen. Bean

A. Shirvell Sen. Bean

```
12:09:43 PM
              Kirk Zeppi, Mental Health Counselor, Health Care Advisory Board
12:11:44 PM
              Sen. Bean
12:12:03 PM
              Jerome Hurtak, Attorney, Safe Haven for Newborns
              Sen. Bean
12:14:14 PM
12:14:32 PM
              Joel Gordon, Deputy Fire Chief, A Safe Haven for Newborns
12:16:43 PM
              Sen. Bean
12:18:17 PM
              Sen. Book
12:20:10 PM
              Sen. Bean
              Sen. Harrell
12:20:14 PM
12:21:09 PM
              Sen. Bean
              Sen. Burgess
12:21:12 PM
              Sen. Bean
12:21:40 PM
12:21:43 PM
              Sen. Farmer
12:26:21 PM
              Sen. Bean
12:26:26 PM
              Sen. Rodriguez
12:26:54 PM
              Sen. Bean
12:27:03 PM
              Sen. Baxley
              Sen. Bean
12:27:05 PM
12:28:52 PM
12:28:53 PM
```

12:28:53 PM 12:28:54 PM