Selection From: 03/22/2017 - Transportation (4:00 PM - 6:00 PM)

Agenda Order

Customized

Tab 1	_	<b>CS/SB 144</b> by <b>CU, Garcia (CO-INTRODUCERS) Campbell, Perry</b> ; (Compare to H 00047) Use of Wireless Communications Devices While Driving				
Tab 2	SB 250	by <b>A</b> ı	r <b>tiles</b> ; (Simila	r to H 00777) High-occupan	cy Toll Lanes and Express Lanes	
613366	Α	S	RCS	TR, Artiles	Delete L.27 - 54:	03/23 09:24 AM
Tab 3	SB 284	by <b>B</b> a	axley; (Simila	r to H 00323) Specialty Lice	nse Plates	
Tab 4	SB 444	by <b>B</b> a	axley; (Simila	r to CS/H 00179) Veteran Id	dentification	
186252	Α	S	RCS	TR, Baxley	Delete L.35 - 39:	03/23 09:24 AM
Tab 5	SB 488	by St	t <b>argel</b> ; (Ident	ical to H 00547) Noncrimina	ll Traffic Infractions	
Tab 6	SB 752	by <b>FI</b>	ores; (Identic	cal to H 00315) Financing of	Fixed-guideway Public Transit Project	is .
Tab 7			ainer (CO-IN otor Vehicles	ITRODUCERS) Rouson; ((	Compare to CS/CS/H 00545) Departm	ent of Highway
137954	D	S	RCS	TR, Gainer	Delete everything after	03/23 09:24 AM
554286	AA	S	RCS	TR, Gainer	Delete L.342:	03/23 09:24 AM
Tab 8		SB 842 by Artiles (CO-INTRODUCERS) Galvano; (Similar to CS/H 00695) South Florida Regional Transportation Authority				
409994	А	S	RCS	TR, Artiles	Delete L.446 - 449.	03/23 09:25 AM
Tab 9	SB 102	<b>2</b> by <b>9</b>	Stewart (CO	-INTRODUCERS) Torres;	(Compare to CS/H 00309) License Pla	ites
521016	D	S	RCS	TR, Stewart	Delete everything after	03/23 09:25 AM
Tab 10	SB 106	<b>0</b> by <b>I</b>	Rader (CO-II	NTRODUCERS) Baxley; ((	Compare to CS/H 01375) Specialty Lic	ense Plates
Tab 11	SB 123	<b>2</b> by <b>9</b>	Stewart; Spe	cialty License Plates		
	А	S	RCS	TR, Stewart	Delete L.27 - 30:	03/23 09:25 AM
Tab 12	SB 139	<b>0</b> by <b>I</b>	L <b>atvala</b> ; (Ide	ntical to H 01169) Transport	ation Facility Designations	
Tab 13	SB 156	<b>2</b> by <b>(</b>	Garcia: (Simil	ar to H 01049) Expressway	Authorities	
364330		S		TR, Garcia	Delete L.64 - 65:	03/23 09:25 AM
172250		S		TR, Garcia	Delete L.85 - 99:	03/23 09:25 AM
<b>Tab 14</b>	SB 157	<b>0</b> by <b>0</b>	Garcia; (Ident	tical to H 01387) Express La	nes	
788556	А	S	RCS	TR, Garcia	Delete L.30 - 47:	03/23 09:25 AM
Tab 15				INTRODUCERS) Galvano	, Rouson; (Similar to CS/H 01243) To	ampa Bay Area
436012	A Regiona	S S	sit Authority RCS	TR, Latvala	Delete L.164 - 238:	03/23 09:25 AM
Tab 16	SR 167	<b>Q</b> by <b>4</b>	Garcia: (Simil	ar to H 01175) Motor Vehicl	e Dealers	
Ian 10	35 10/	o by (	Jai Cia, (Sillilli	ar to 11 011/3) Protor Verilla	C Dealers	

### The Florida Senate

### **COMMITTEE MEETING EXPANDED AGENDA**

### **TRANSPORTATION** Senator Gainer, Chair Senator Rouson, Vice Chair

**MEETING DATE:** Wednesday, March 22, 2017

TIME:

4:00—6:00 p.m.

James E. "Jim" King, Jr. Committee Room, 401 Senate Office Building PLACE:

MEMBERS: Senator Gainer, Chair; Senator Rouson, Vice Chair; Senators Baxley, Galvano, Hukill, and Rader

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	CS/SB 144 Communications, Energy, and Public Utilities / Garcia (Compare H 47, H 69, S 1742)	Use of Wireless Communications Devices While Driving; Revising the legislative intent relating to the authorization of law enforcement officers to stop motor vehicles and issue citations to persons who are texting while driving; deleting a provision requiring that enforcement of the Florida Ban on Texting While Driving Law be accomplished only as a secondary action; requiring deposit of fines into the Emergency Medical Services Trust Fund, etc.  CU 02/07/2017 Temporarily Postponed CU 03/07/2017 Fav/CS TR 03/22/2017 Favorable ATD AP	Favorable Yeas 5 Nays 0
2	SB 250 Artiles (Similar H 777)	High-occupancy Toll Lanes and Express Lanes; Specifying that the Department of Transportation may only collect tolls on high-occupancy toll lanes or express lanes for the discharge of certain bond indebtedness on a project existing before a specified date; requiring that the tolls be eliminated after discharge of the project's bond indebtedness, etc.  TR 03/22/2017 Fav/CS ATD AP	Fav/CS Yeas 5 Nays 0
3	SB 284 Baxley (Similar H 323)	Specialty License Plates; Directing the Department of Highway Safety and Motor Vehicles to develop a Ronald Reagan license plate; establishing an annual use fee for the plate; providing for distribution and use of fees collected from the sale of the plates, etc.  TR 03/14/2017 Not Considered TR 03/22/2017 Favorable ATD AP	Favorable Yeas 5 Nays 0

**COMMITTEE MEETING EXPANDED AGENDA** Transportation Wednesday, March 22, 2017, 4:00—6:00 p.m.

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
4	SB 444 Baxley (Similar CS/H 179)	Veteran Identification; Requiring the Department of Highway Safety and Motor Vehicles to create a veteran identification card for certain purposes; authorizing use of the card as proof of veteran status for obtaining waivers of license or registration fees relating to land surveying and mapping, private investigation, security, and repossession services, health studios, telephone salespersons, movers and moving brokers, the sale of liquefied petroleum gas, pawnbrokers, motor vehicle repair shops, sellers of travel, insurance representatives, and the carrying of concealed weapons or firearms, etc.  TR 03/14/2017 Not Considered TR 03/22/2017 Fav/CS MS ATD AP	Fav/CS Yeas 5 Nays 0
5	SB 488 Stargel (Identical H 547)	Noncriminal Traffic Infractions; Requiring a specified reduction for a civil penalty under certain circumstances; requiring a person to pay the clerk of the court the specified percentage previously deducted under certain circumstances, etc.  TR 03/22/2017 Favorable ACJ AP	Favorable Yeas 5 Nays 0
6	SB 752 Flores (Identical H 315)	Financing of Fixed-guideway Public Transit Projects; Revising the amount of funding the Department of Transportation may provide for certain phases of fixed-guideway projects not approved for federal funding, etc.  TR 03/22/2017 Temporarily Postponed ATD AP	Temporarily Postponed
7	SB 784 Gainer (Compare CS/CS/H 545)	Department of Highway Safety and Motor Vehicles; Revising provisions relating to federal regulations to which owners and drivers of commercial motor vehicles are subject; providing an exemption, beginning on a specified date, of a certain fee for vehicles registered under the International Registration Plan; providing for reimbursement to the department of tuition and other course expenses for certain training under certain circumstances; requiring the department to make available, upon request, a report to each school district of certain information of each student whose driving privileges have been suspended under this section, etc.  TR 03/22/2017 Fav/CS	Fav/CS Yeas 5 Nays 0

**COMMITTEE MEETING EXPANDED AGENDA** Transportation Wednesday, March 22, 2017, 4:00—6:00 p.m.

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
8	SB 842 Artiles (Similar CS/H 695)	South Florida Regional Transportation Authority; Authorizing the South Florida Regional Transportation Authority, in conjunction with the operation of a certain commuter rail service, to have the power to assume specified indemnification and insurance obligations, subject to certain requirements; requiring the Department of Transportation to transfer specified amounts annually from the State Transportation Trust Fund to the authority, etc.  TR 03/22/2017 Fav/CS ATD AP	Fav/CS Yeas 5 Nays 0
9	SB 1022 Stewart (Compare CS/H 309, CS/CS/H 545, S 1734)	License Plates; Requiring moneys received from the sale of Woman Veteran license plates to be used for certain purposes; directing the Department of Highway Safety and Motor Vehicles to develop an American Eagle license plate; providing for a special license plate to be issued to a recipient of the Bronze Star; revising disposition of moneys received from the sale of Woman Veteran license plates; requiring the likeness of the Prisoner of War Medal to appear on the Ex-POW license plate, etc.  TR 03/22/2017 Fav/CS MS	Fav/CS Yeas 5 Nays 0
10	SB 1060 Rader (Compare CS/H 1375)	Specialty License Plates; Establishing an annual use fee for the Florida State Beekeepers Association license plate; directing the Department of Highway Safety and Motor Vehicles to develop a Florida State Beekeepers Association license plate, etc.  TR 03/22/2017 Favorable ATD AP	Favorable Yeas 5 Nays 0
11	SB 1232 Stewart	Specialty License Plates; Directing the Department of Highway Safety and Motor Vehicles to develop an Orlando United license plate, etc.  TR 03/22/2017 Fav/CS ATD AP	Fav/CS Yeas 5 Nays 0
12	SB 1390 Latvala (Identical H 1169)	Transportation Facility Designations; Providing an honorary designation of a certain transportation facility in a specified county, etc.  TR 03/22/2017 Favorable ATD AP	Favorable Yeas 5 Nays 0

## **COMMITTEE MEETING EXPANDED AGENDA** Transportation

Wednesday, March 22, 2017, 4:00—6:00 p.m.

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
13	SB 1562 Garcia (Similar H 1049)	Expressway Authorities; Citing this act as the "Toll Reform Act"; requiring toll increases by authorities in certain counties to be justified by an independent study; providing that such authorities may only increase tolls to the extent necessary to adjust for inflation pursuant to a certain procedure for toll rate adjustments; requiring authorities in certain counties to establish a toll rebate program having specified parameters, etc.  TR 03/22/2017 Fav/CS ATD AP	Fav/CS Yeas 5 Nays 0
14	SB 1570 Garcia (Identical H 1387)	Express Lanes; Requiring the Department of Transportation to ensure reasonable and practicably feasible entry and exit points on its express lanes and to undertake efforts to expand reasonable and practicably feasible entry and exit points for certain purposes; requiring a toll charged to be the same for the use of express and general toll lanes under certain circumstances, etc.  TR 03/22/2017 Fav/CS ATD AP	Fav/CS Yeas 5 Nays 0
15	SB 1672 Latvala (Similar CS/H 1243)	Tampa Bay Area Regional Transit Authority; Creating the Tampa Bay Area Regional Transit Authority Metropolitan Planning Organization Chairs Coordinating Committee to replace the Tampa Bay Area Regional Transportation Authority Metropolitan Planning Organization Chairs Coordinating Committee; revising the definition of the term "authority" to mean the Tampa Bay Area Regional Transit Authority and to include only Hillsborough, Manatee, Pasco, and Pinellas Counties and any other contiguous county that is party to an agreement of participation; creating the Tampa Bay Area Regional Transit Authority, instead of the Tampa Bay Area Regional Transportation Authority, etc.  TR 03/22/2017 Fav/CS CA	Fav/CS Yeas 5 Nays 0

S-036 (10/2008) Page 4 of 5

**COMMITTEE MEETING EXPANDED AGENDA** Transportation Wednesday, March 22, 2017, 4:00—6:00 p.m.

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
16	SB 1678 Garcia (Similar H 1175, Compare H 1047)	Motor Vehicle Dealers; Providing an exception to the requirement that a specified provision does not affect certain contracts between a licensee and any of its dealers; providing that a motor vehicle dealer who completes certain approved construction or changes to or installation on the dealer's facility in reliance upon a certain program, standard, or policy, or bonus, incentive, rebate, or other benefit is deemed to be in full compliance with all of an applicant's or licensee's requirements related to the facility, sign, and image for a specified period, etc.	Temporarily Postponed
		TR 03/22/2017 Temporarily Postponed CM RC	

S-036 (10/2008) Page 5 of 5

## The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepare	ed By: The Professional Sta	aff of the Committe	e on Transportation
BILL: CS/SB 144				
INTRODUCER:	Communica	ations, Energy, and Pub	lic Utilities Com	mittee and Senator Garcia and others
SUBJECT:	Use of Wire	eless Communications I	Devices While D	riving
DATE:	March 21, 2	REVISED:		
ANAL	YST	STAFF DIRECTOR	REFERENCE	ACTION
1. Wiehle		Caldwell	CU	Fav/CS
. Jones		Miller	TR	Favorable
3.	_		ATD	
4.			AP	

### Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

### I. Summary:

CS/SB 144 amends s. 316.305, F.S., to authorize enforcement of the ban on texting while driving as a primary offense. It also requires that all penalties collected for a violation of the ban be remitted to the Department of Revenue for deposit into the Emergency Medical Services Trust Fund of the Department of Health.

Due to the redistribution of texting while driving penalty revenues, the bill will have an indeterminate fiscal impact to the General Revenue Fund, a number of state trust funds, the clerks of court, and municipalities. See Section V. Fiscal Impact Statement.

The bill takes effect July 1, 2017.

### II. Present Situation:

### Florida Ban on Texting While Driving Law

Section 316.305, F.S., is the "Florida Ban on Texting While Driving Law." It bans a person from operating a motor vehicle while using a wireless communications device<sup>1</sup> in specified ways.

<sup>&</sup>lt;sup>1</sup> The statute defines the term "wireless communications device" to mean any handheld device used or capable of being used in a handheld manner, that is designed or intended to receive or transmit text or character-based messages, access or store

Enforcement is permitted only as a secondary action when an operator of a motor vehicle has been detained for a suspected violation of another provision of chapter 316, F.S., the "Florida Uniform Traffic Control Law," chapter 320, F.S., relating to motor vehicle licenses, or chapter 322, F.S., relating to driver licenses.

More specifically, the statute bans operation of a motor vehicle either while manually typing or entering multiple letters, numbers, symbols, or other characters into a wireless communications device or while sending or reading data on such a device for the purpose of non-voice interpersonal communication.<sup>2</sup> The ban does not apply to a stationary motor vehicle or to a motor vehicle operator who is:

- Performing official duties as an operator of an authorized emergency vehicle,<sup>3</sup> a law enforcement or fire service professional, or an emergency medical services professional.
- Reporting an emergency or criminal or suspicious activity to law enforcement authorities.
- Receiving messages that are: related to the operation or navigation of the motor vehicle; safety-related information, including emergency, traffic, or weather alerts; data used primarily by the motor vehicle; or radio broadcasts.
- Using a device or system for navigation purposes.
- Conducting wireless interpersonal communication that does not require manual entry of
  multiple letters, numbers, or symbols, except to activate, deactivate, or initiate a feature or
  function.
- Conducting wireless interpersonal communication that does not require reading text messages, except to activate, deactivate, or initiate a feature or function.
- Operating an autonomous vehicle in autonomous mode.

Any person who violates the ban commits a noncriminal traffic infraction. A first violation is punishable as a nonmoving violation, and a second or subsequent violation within 5 years after the date of a prior conviction is punishable as a moving violation.

Drivers convicted of unlawful use of a wireless communications device that results in a crash will have six points assessed against their driver license, and drivers convicted of unlawful use of a wireless communications device within a school safety zone is assessed two points.<sup>4</sup>

A user's billing records for a wireless communications device or the testimony of or written statements from appropriate authorities receiving such messages are admissible as evidence in any proceeding to determine whether a violation of the ban has been committed only in the event of a crash resulting in death or personal injury.

data, or connect to the Internet or any communications service as defined in s. 812.15, F.S., and that allows text communications.

<sup>&</sup>lt;sup>2</sup> This includes but is not limited to texting, e-mailing, and instant messaging.

<sup>&</sup>lt;sup>3</sup> The term "authorized emergency vehicle" is defined in s. 322.01(4), F.S., to mean a vehicle that is equipped with extraordinary audible and visual warning devices, that is authorized to display red or blue lights, and that is on call to respond to emergencies. The term includes, but is not limited to, ambulances, law enforcement vehicles, fire trucks, and other rescue vehicles; it does not include wreckers, utility trucks, or other vehicles that are used only incidentally for emergency purposes.

<sup>4</sup> Section 322.27(3), F.S.

### **Texting While Driving Bans in Other States**

As of January 2017, texting while driving violations are enforced as primary offenses in 41 states.<sup>5</sup>

#### **Traffic Infraction Civil Penalties**

Section 318.18, F.S., provides for penalties for traffic infractions and establishes a penalty of \$30 for a nonmoving traffic violation and \$60 for a moving violation.<sup>6</sup>

Section 318.21, F.S., requires that all traffic infraction civil penalties be paid monthly as follows:

- One dollar from every civil penalty shall be remitted to the Department of Revenue for deposit into the Child Welfare Training Trust Fund for child welfare training purposes.
- One dollar from every civil penalty shall be remitted to the Department of Revenue for deposit into the Juvenile Justice Training Trust Fund for juvenile justice purposes.
- Of the remainder:
  - o Fifty-six and four-tenths percent: shall be divided if the violation occurred within a municipality, with 50.8 percent paid to that municipality and 5.6 percent deposited into the fine and forfeiture trust fund for use by the clerk of the circuit court in performing court-related functions; shall be deposited into the fine and forfeiture fund for use by the clerk of the circuit court in performing court-related functions if the violation occurred within the unincorporated area of a county; or shall be paid to a special improvement district of the Seminole Indian Tribe or Miccosukee Indian Tribe if the violation occurred there.
  - Twenty and six-tenths percent shall be remitted to the Department of Revenue for deposit into the General Revenue Fund of the state, except that the first \$300,000 shall be deposited into the Grants and Donations Trust Fund in the Justice Administrative Commission for administrative costs, training costs, and costs associated with the implementation and maintenance of Florida foster care citizen review panels in a constitutional charter county.
  - Seven and two-tenths percent shall be remitted to the Department of Revenue for deposit in the Emergency Medical Services Trust Fund.
  - o Five and one-tenth percent shall be remitted to the Department of Revenue for deposit in the Additional Court Cost Clearing Trust Fund for criminal justice purposes.
  - Eight and two-tenths percent shall be remitted to the Department of Revenue for deposit in the Brain and Spinal Cord Injury Program Trust Fund.
  - o Two percent shall be remitted to the Department of Revenue and transmitted monthly to the Florida Endowment Foundation for Vocational Rehabilitation.
  - o Five-tenths percent shall be paid to the clerk of the court for administrative costs.

<sup>&</sup>lt;sup>5</sup> Governors Highway Safety Association, *Distracted Driving Laws by State* (January 2017), *available at* http://www.ghsa.org/sites/default/files/2017-01/DistractedDrivingLawChart Jan17.pdf (last visited Mar. 16, 2017).

<sup>&</sup>lt;sup>6</sup> After court costs, the final amount paid could be up to \$108 for a nonmoving traffic violation and up to \$158 for a moving violation. *See* The Florida Court Clerks and Comptrollers, *Distribution Schedule* (July 2015), *available at* <a href="http://c.ymcdn.com/sites/www.flclerks.com/resource/resmgr/Public Documents/2015 Distribution Schedule w.pdf">http://c.ymcdn.com/sites/www.flclerks.com/resource/resmgr/Public Documents/2015 Distribution Schedule w.pdf</a> (last visited Mar. 16, 2017).

### III. Effect of Proposed Changes:

The bill authorizes enforcement of the texting ban as a primary offense.

It also requires that all penalties collected for a violation of the ban on texting while driving be remitted to the Department of Revenue for deposit into the Emergency Medical Services Trust Fund of the Department of Health. Currently, only seven and two-tenths percent of the penalties is deposited in this fund pursuant to s. 318.21, F.S.

The bill takes effect July 1, 2017.

### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

Operators of motor vehicles who are texting while driving will have an increased likelihood of being cited for a violation of the ban, with an increased likelihood of resulting penalties.

C. Government Sector Impact:

The Emergency Medical Services Trust Fund of the Department of Health will receive 100 percent of the texting while driving civil penalty amount instead of the current 7.2 percent, and will have an indeterminate positive fiscal impact. The other current recipients will no longer receive any of these penalty revenues, resulting in an indeterminate negative fiscal impact to the following:

- Child Welfare Training Trust Fund;
- Juvenile Justice Training Trust Fund;
- Municipalities;
- Circuit Court Clerks/Fine and Forfeiture Trust Fund;
- General Revenue Fund:

- Additional Court Cost Clearing Trust Fund;
- Brain and Spinal Cord Injury Program Trust Fund; and
- Florida Endowment Foundation for Vocational Rehabilitation.

In 2016, there were 1,433 texting while driving citations issued.<sup>7</sup> It is likely that the authorization to enforce violations as a primary offense will result in increased penalties.

### VI. Technical Deficiencies:

None.

### VII. Related Issues:

None.

### VIII. Statutes Affected:

This bill substantially amends section 316.305 of the Florida Statutes.

### IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

### CS by Communications, Energy, and Public Utilities on March 7, 2017:

- Deletes the proposed language on enforcement as a primary offense when an operator of a motor vehicle is 18 years of age or younger, and
- Deletes from the existing statute the restriction that enforcement be only as a secondary offense, thus making the texting ban enforceable as a primary offense against all operators of motor vehicles.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

<sup>&</sup>lt;sup>7</sup> DHSMV website, *Annual Uniform Traffic Citation Report* (as generated on Mar. 16, 2017) <a href="https://services.flhsmv.gov/SpecialtyPlates/UniformTrafficCitationReport">https://services.flhsmv.gov/SpecialtyPlates/UniformTrafficCitationReport</a>

Florida Senate - 2017 CS for SB 144

 ${\bf By}$  the Committee on Communications, Energy, and Public Utilities; and Senators Garcia, Campbell, and Perry

579-02185-17 2017144c1

A bill to be entitled
An act relating to the use of wireless communications
devices while driving; amending s. 316.305, F.S.;
revising the legislative intent relating to the
authorization of law enforcement officers to stop
motor vehicles and issue citations to persons who are
texting while driving; deleting a provision requiring
that enforcement of the Florida Ban on Texting While
Driving Law be accomplished only as a secondary
action; requiring deposit of fines into the Emergency
Medical Services Trust Fund; providing an effective
date.

Be It Enacted by the Legislature of the State of Florida:

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- Section 1. Paragraph (d) of subsection (2) and subsection (5) of section 316.305, Florida Statutes, are amended to read: 316.305 Wireless communications devices; prohibition.—
  - (2) It is the intent of the Legislature to:
- (d) Authorize law enforcement officers to stop motor vehicles and issue citations as a secondary offense to persons who are texting while driving.
- (5) Notwithstanding s. 318.21, all proceeds collected pursuant to s. 318.18 for a violation of this section shall be remitted to the Department of Revenue for deposit into the Emergency Medical Services Trust Fund of the Department of Health Enforcement of this section by state or local law enforcement agencies must be accomplished only as a secondary action when an operator of a motor vehicle has been detained for

Page 1 of 2

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2017 CS for SB 144

579-02185-17 2017144c1
30 a suspected violation of another provision of this chapter,
31 chapter 320, or chapter 322.

32 Section 2. This act shall take effect October 1, 2017.

Page 2 of 2

CODING: Words stricken are deletions; words underlined are additions.

## APPEARANCE RECORD

Meeting Date  (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)    SB   144     Bill Number (if applicable)
Topic Use of wireless Communication devices while during Amendment Barcode (if applicable)
Name Chief Argatha Gilmore
Job Title Chief of Police
Address 2636 Mitcham Drive Phone 850-219-3631
Tallahaste FL 32308 Email bhoward @ fpca.com
State Zip  State Zip  State Waive Speaking: In Support Against  Speaking: V For Against Information (The Chair will read this information into the record.)
Representing The Florida Police Chief Association
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes No

## **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Summeri catans Amendment Barcode (if applicable) **Address** Street COW \_\_ In Support Waive Speaking: Information Against Speaking: (The Chair will read this information into the record.) Representing Lobbyist registered with Legislature: Appearing at request of Chair: [

### **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff of Meeting Date)	Bill Number (if applicable)
Topic TEXTING WHILE DRIVING	Amendment Barcode (if applicable)
Name CHARLIE LATHAM	
Job Title FLORIDA CHAIR, NATIONAL WASTE; RECYCLUSE AS	SPL
Address 6501 GREENLAND ROAD P	hone
Street  ACKSAVITE P. 32258 E  City State Zip	mail
	rill read this information into the record.)
Representing NATIONAL WASTE & RECYCLING ASSUC	LIANUN
× /\	ed with Legislature: Yes No

## **APPEARANCE RECORD**

3/22 11 (Deliver BOTH copies of this form to the Senator or	<u> </u>
Meeting Date	Bill Number (if applicable)
Topic TEXTING WHILE DRIVING	Amendment Barcode (if applicable)
Name KEYNA CORY	
Job Title LOBBYIST	
Address 730 E. PARLI AVENUE	Phone 850 681 1065
Street TAUAHASSEG FL 3	230] Email Kynelory Epaconsoltants. C
City	Zip
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing FL DAT TXT N DRV	Common
	_obbyist registered with Legislature: Yes  No

### **APPEARANCE RECORD**

3/22/17	(Deliver BOTH copies of this form to the Senator of	or Senate Professional Staff conducting the meeting)	144
Meeting Date			Bill Number (if applicable)
Topic		Amend	Iment Barcode (if applicable)
Name Chas	Noland		
Job Title			
Address 1000 k	liverside Ave	Phone 994 2	33-3051
Street Tackson	Ne Pa 32204		llawegol.com
City	State	Zip	
Speaking: For	Against Information	Waive Speaking: In Su (The Chair will read this inform	
Representing 🖳	orida Public Health	Ausociation	
Appearing at request	of Chair: Yes No	Lobbyist registered with Legislat	ure: Yes No

### APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) 144 3/22/17 Bill Number (if applicable) Meeting Date Topic Texting while Driving Amendment Barcode (if applicable) Name H Lee Moffitt Job Title Attorney Phone 813 760-5712 Address 3327 NW Perimeter Road Street Email MrSpeaker@aol.com 34990 FL Palm City Zip State City In Support Waive Speaking: Information For Against Speaking: (The Chair will read this information into the record.) Representing AAA Auto Clubs Lobbyist registered with Legislature: Appearing at request of Chair: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. S-001 (10/14/14) 41- ---- His record for this mosting

### APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) CS/SB 144 3/22/17 Bill Number (if applicable) Meeting Date CS/SB 144 - Use of Wireless Communication Devices while driving Amendment Barcode (if applicable) Name Jeffery Peaten Job Title Phone (850) 321-9667 2722 Newmarket circle Address Street Email Jeffery.peaten@gmail.com 32309 FL **Tallahassee** Zip State City In Support Waive Speaking: Information Speaking: Against (The Chair will read this information into the record.) Representing Lobbyist registered with Legislature: Appearing at request of Chair:

### **APPEARANCE RECORD**

S 22 (Deliver BOTH copies of this form to the Senator of	or Senate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic USC Of Windless Cov	Amendment Barcode (if applicable)
Name Angur Gaus	·
Job Title Marida PTA	
Address 1747 Central M	PKW4 Phone 407-718-9925
Street	B3550 Email
City State	Zip
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing	· ·
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No

### **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional State of Meeting Date)	aff conducting the meeting)    1   1   1
Topic	Amendment Barcode (if applicable)
Name Richard Pinsky	
Job Title	
Address 106 B College Ave. #1200	Phone
Street Tallahassee FL- City State Zip	Email
Speaking: For Against Information Waive S	peaking: In Support Against ir will read this information into the record.)
Representing Miami - Dade County	
Appearing at request of Chair: Yes No Lobbyist regist	tered with Legislature: Yes No

APPEARANCE RECORD  (Deliver BOTH copies of this form to the Senator or Senate Professional State)  Meeting Date	
Topic <u>lexfing</u> & Driving Ban	Amendment Barcode (if applicable)
Name Sarah Niewold	
Job Title Attorney	
Address 325 W. College Ave.	Phone 850-425-4000
Street 1 32301	Email Sorth Na meenlaw Gra
City State Zip	
Speaking: For Against Information Waive S	peaking: In SupportAgainst ir will read this information into the record.)
Representing NationWide Insurance	
Appearing at request of Chair: Yes No Lobbyist register	tered with Legislature: XYes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	I persons wishing to speak to be heard at this persons as possible can be heard.

## The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepare	d By: The Professional St	aff of the Committe	ee on Transportation		
BILL:	CS/SB 250					
INTRODUCER:	Transportation Committee and Senator Artiles					
SUBJECT:	High-occupancy Toll Lanes and Express Lanes					
DATE:	March 23, 2	017 REVISED:				
ANALYST		STAFF DIRECTOR	REFERENCE	ACTION		
. Price		Miller	TR	Fav/CS		
2.			ATD			
3.			AP			

### Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

### I. Summary:

CS/SB 250 specifies that the Florida Department of Transportation (FDOT) may only collect tolls on high-occupancy toll (HOT) lanes or express lanes for the discharge of certain bond indebtedness on a project existing before July 1, 2017. The bill eliminates tolls on HOT lanes or express lanes after the discharge of any bond indebtedness related to such project and prohibits creating HOT lanes or express lanes after July 1, 2017. Upon elimination of such tolls, the bill authorizes such lanes to continue in existence, but not as HOT lanes or express lanes.

The bill also specifies the FDOT may collect tolls on express lanes that exist or are under construction on any part of the Florida Turnpike System before July 1, 2017, but such collection may be only for the discharge of any bond indebtedness that relates to the expense of constructing the express lanes. After the discharge, the toll must be eliminated. Except for express lanes that exist or are under construction on any part of the Turnpike System before July 1, 2017, such lanes may continue to exist, but not as express lanes.

The bill takes effect July 1, 2017.

The bill has an indeterminate but potentially significant negative fiscal impact on state government. See section V., "Fiscal Impact Statement," for details.

### II. Present Situation:

A high-occupancy-vehicle (HOV) lane is a lane of a public roadway designated for use by vehicles in which there is more than one occupant.<sup>1</sup> A high-occupancy toll lane is an HOV lane, the use of which requires payment of a toll. Tolled HOV lanes are referred to as high-occupancy toll lanes, or HOT lanes.<sup>2</sup>

Current law does not define the terms "HOT lane" or "express lane." However, the FDOT's Topic No. 525-030-020-a, *Tolling for New and Existing Facilities on the State Highway System*, provides the following definitions:

- "Managed Lanes" Highway facilities or sets of lanes within a highway facility where
  operational strategies are proactively implemented and managed in response to changing
  conditions with a combination of tools. These tools may include accessibility, vehicle
  eligibility, pricing, or a combination thereof. Types of managed lanes include high
  occupancy vehicle (HOV) lanes, high occupancy toll (HOT) lanes, truck only lanes, truck
  only toll lanes, bus rapid transit lanes, reversible lanes, and express lanes.
- "Express Lanes" A type of managed lane where dynamic pricing through electronic tolling
  is applied to lanes with through traffic, having fewer access points. Express lanes can colocate within an existing non tolled facility to manage congestion and provide a more reliable
  trip time.

Section 338.166, F.S., authorizes the FDOT to request the Division of Bond Finance to issue bonds secured by toll revenues collected on HOT lanes or express lanes established on FDOT-owned facilities. The FDOT is authorized to continue to collect the tolls on HOT lanes or express lanes after any bond debt is discharged. Such tolls must first be used to pay the annual cost of operation, maintenance, and improvement of the HOT lanes or express lanes project or associated transportation system.

The FDOT must use any remaining toll revenue from HOT lanes or express lanes for the construction, maintenance, or improvement of any road on the State Highway System within the county or counties in which the toll revenues were collected or to support express bus service on the facility where the toll revenues were collected.<sup>4</sup>

The FDOT advises that no bonds have been issued for which HOT lane or express lane toll revenues have been pledged. However, such revenues have been planned for "availability payments" for the FDOT's I-595 and I-4 Ultimate projects.<sup>5</sup> The FDOT advises the debt on the I-

<sup>2</sup> Except that vehicles in HOT lanes must have three or more occupants. *See* the FDOT's SB 250 (2012) Agency Bill Analysis at 2. (On file in the Senate Transportation Committee.)

<sup>&</sup>lt;sup>1</sup> Section 316.0741(1)(a), F.S.

<sup>&</sup>lt;sup>3</sup> On file in the Senate Transportation Committee. The directive expressly does not apply to Florida Turnpike facilities.

<sup>&</sup>lt;sup>4</sup> Section 338.166, F.S., expressly does not apply to the turnpike system. The Florida Turnpike Enterprise is not currently operating any express lanes. *See* the FDOT's SB 1570 (2012) Agency Bill Analysis, at 8. (On file in the Senate Transportation Committee.)

<sup>&</sup>lt;sup>5</sup> The Federal Highway Administration (FHWA) describes availability payments as a form of public-private partnership that involves risk transfer without necessarily involving tolls. The private sector (developer) receives availability payments over the concession agreement term in exchange for constructing, operating, and maintaining a facility at a certain performance level. Payments can be reduced or eliminated if standards are not met. The private sector takes on most of the risks of design, construction, financing, operation, and maintenance, and the public sector takes on the long-term obligation of making the

595 project will be paid off in Fiscal Year 2044. The debt on the I-4 Ultimate project will be paid off in Fiscal Year 2055.<sup>6</sup> Availability payments must be included in the FDOT's debt and debt-like contractual obligations load report under s. 339.139, F.S.

### III. Effect of Proposed Changes:

The bill amends s. 338.166, F.S., relating to "termination of" HOT lanes or express lanes. The bill restricts the FDOT's authority to collect a toll on HOT lanes or express lanes only to tolls collected for the discharge of any bond indebtedness related to a HOT lane or express lane project that exists before July 1, 2017. The bill eliminates the toll on the HOT lanes or express lanes after the discharge of any bond indebtedness relating to such projects. Upon elimination of tolls on existing HOT lanes or express lanes once bond indebtedness is discharged, the lanes may continue to exist but not as HOT lanes or express lanes. Additionally, the bill prohibits creating HOT lanes or express lanes on or after July 1, 2017.

Additionally, the bill creates s.338.2225, F.S., with the stated purpose of eliminating all express lanes that exist or are under construction on any part of the Florida Turnpike System, and prohibiting the creation of such express lanes. The bill authorizes the FDOT to collect tolls on express lanes that exist or are under construction on any part of the Turnpike System before July 1, 2017. However, such collection may be only for the discharge of any bond indebtedness that relates to the expense of constructing the express lanes. After such discharge, the toll on the express lanes must be eliminated. Once the tolls are eliminated, the lanes may continue to exist as part of the Turnpike System, but not as express lanes. Except for express lanes that exist or are under construction on any part of the Turnpike System before July 1, 2017, the bill prohibits express lanes on any part of the Turnpike System.

These changes appear to benefit customers using HOT lanes or express lanes by eventually eliminating tolls on those facilities, but according to the FDOT, the bill may result in a number of potentially negative impacts including the following:

- Overall reduction in corridor performance, leading to increased congestion.
- Elimination from the FDOT's work program of planned HOT or express lane projects intended to relieve current congestion.
- Elimination of revenues for maintenance, repair, and rehabilitation of lanes once tolls are eliminated.
- Renegotiation of existing agreements to remove HOT or express lanes.<sup>8</sup>

payments. Availability payments, in lieu of toll revenues, can be used by State DOTs to attract private financing for long-term projects. *See* the FHWA website available at:

https://www.fhwa.dot.gov/ipd/pdfs/fact\_sheets/tifia\_availability\_payments.pdf. (Last visited March 20, 2017.)

<sup>&</sup>lt;sup>6</sup> *See* the FDOT's email to Senate Transportation Committee Staff, March 17, 2017. (On file in the Senate Transportation Committee.)

<sup>&</sup>lt;sup>7</sup> Section 338.221(6), F.S., defines "turnpike system" to mean those limited access toll highways and associated feeder roads and other structures, appurtenances, or rights previously designated, acquired, or constructed pursuant to the Florida Turnpike Enterprise Law and such other additional turnpike projects as may be acquired or constructed as approved by the Legislature.

<sup>&</sup>lt;sup>8</sup> See the FDOT's SB 250 (2012) Agency Bill Analysis at 2-6. (On file in the Senate Transportation Committee.)

### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

### V. Fiscal Impact Statement:

### A. Tax/Fee Issues:

The bill ultimately eliminates tolls on existing HOT or express lanes and prevents any future tolls on such lanes. The FDOT will collect less toll revenue on express lane facilities where tolls are eliminated and according to FDOT, this reduction will be \$53.8 million in the 2017-2018 Fiscal Year. The amount of this reduction is expected to grow significantly in future years.

### B. Private Sector Impact:

The bill ultimately eliminates tolls on existing HOT or express lanes and prevents any future tolls on such lanes. Users of these lanes would no longer pay a toll, but according to the FDOT, users may experience increased costs associated with congestion. HOT or express lane projects currently planned to alleviate congestion may be deleted from the FDOT's work program. To the extent that such projects are deleted, private sector companies that provide design, construction, operation and maintenance of express lane projects will have less business.

### C. Government Sector Impact:

The bill ultimately eliminates tolls on existing HOT or express lanes and prevents any future tolls on such lanes. The FDOT will collect less toll revenue, resulting in less revenue for construction, maintenance, or improvement of any road on the State Highway System within the county or counties in which the toll revenues would have been collected, or less for supporting express bus service on the facility where the toll revenues would have been collected. According to FDOT, this reduction in toll revenues will be \$53.8 million in the 2017-2018 Fiscal Year, with the amount of this reduction growing significantly in future years. <sup>11</sup>

<sup>&</sup>lt;sup>9</sup> *Id*.

<sup>&</sup>lt;sup>10</sup> *Id*.

<sup>&</sup>lt;sup>11</sup> *Id*.

According to the FDOT, annual and periodic maintenance, repair, and rehabilitation costs previously funded by HOT or express lane revenues will have to be funded with other funding sources. Additionally, the FDOT anticipates potential costs associated with renegotiating existing agreements to remove from the agreements any HOT or express lanes. The FDOT also advises that costs to reconfigure current express lane facilities is significant.<sup>12</sup>

### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 338.166

#### IX. Additional Information:

### A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

### CS by Transportation on March 22, 2017:

The CS adds the following provisions to the bill:

- Authorizes the FDOT to collect tolls on express lanes that exist or are under construction on any part of the Florida Turnpike System before July 1, 2017, but only for the discharge of any bond indebtedness relating to the express lanes;
- Eliminates the toll after the discharge of bonds and, once eliminated, authorizes the lanes to continue to exist as part of the Turnpike System, but not as express lanes.
- Prohibits express lanes on any part of the Turnpike System, except for express lanes that exist or are under construction before July 1, 2017.

### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

<sup>&</sup>lt;sup>12</sup> *Id*.

613366

# LEGISLATIVE ACTION Senate House Comm: RCS 03/23/2017

The Committee on Transportation (Artiles) recommended the following:

### Senate Amendment (with title amendment)

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Delete lines 27 - 54

and insert:

(2) the department may continue to collect a the toll on the high-occupancy toll lanes or express lanes only for after the discharge of any bond indebtedness related to a such project that exists before July 1, 2017. After the discharge of any bond indebtedness related to such project, the toll on the highoccupancy toll lanes or express lanes must be eliminated All

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tolls so collected shall first be used to pay the annual cost the operation, maintenance, and improvement of the highoccupancy toll lanes or express lanes project or associated transportation system.

- (2) (3) High-occupancy toll lanes or express lanes may not be created on or after July 1, 2017. Upon elimination of the tolls on existing high-occupancy toll lanes or express lanes pursuant to subsection (1), such lanes may continue to exist but not as high-occupancy toll lanes or express lanes Any remaining toll revenue from the high-occupancy toll lanes or express lanes shall be used by the department for the construction, maintenance, or improvement of any road on the State Highway System within the county or counties in which the toll revenues were collected or to support express bus service on the facility where the toll revenues were collected.
- (3) (3) (4) The department may implement variable rate tolls on high-occupancy toll lanes or express lanes.
- (4) <del>(5)</del> Except for high-occupancy toll lanes or express lanes, tolls may not be charged for use of an interstate highway where tolls were not charged as of July 1, 1997.
- (5) (6) This section does not apply to the turnpike system as defined under the Florida Turnpike Enterprise Law.
- Section 1. Section 338.2225, Florida Statutes, is created to read:
- 338.2225 Express lanes on any part of the turnpike system; prohibition.-
- (1) The purpose of this section is to eliminate all express lanes that exist, or are under construction, on any part of the Florida Turnpike System and to prohibit the creation of such



express lanes.

(2) The department may collect a toll on express lanes that, before July 1, 2017, exist, or are under construction, on any part of the turnpike system, but such collection may be only for the discharge of any bond indebtedness that relates to the expense of constructing the express lanes. After the discharge of such bond indebtedness, the toll on the express lanes must be eliminated.

(3) Except for express lanes that, before July 1, 2017, exist, or are under construction, on any part of the turnpike system, no express lanes shall be on any part of the turnpike system. Upon elimination of the tolls on express lanes pursuant to subsection (2), such lanes may continue to exist but not as express lanes.

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======= T I T L E A M E N D M E N T ========= And the title is amended as follows:

Delete lines 4 - 13

58 and insert:

> that the Department of Transportation may collect tolls on high-occupancy toll lanes or express lanes only for the discharge of certain bond indebtedness on a project existing before a specified date; requiring that the tolls be eliminated after discharge of the project's bond indebtedness; prohibiting the creation of high-occupancy toll lanes or express lanes on or after a specified date; requiring existing lanes to no longer be high-occupancy toll lanes or express lanes upon elimination of their tolls; creating s. 338.2225,

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F.S.; providing a legislative purpose; authorizing the department to collect a toll on express lanes that, before a specified date, exist, or are under construction, on any part of the turnpike system for the discharge of certain bond indebtedness; requiring the elimination of the toll after discharge of the bond indebtedness; prohibiting express lanes from being on any part of the turnpike system; authorizing express lanes that, before a specified date, exist, or are under construction, on any part of the turnpike system to continue to exist but not as express lanes; providing an

Florida Senate - 2017 SB 250

By Senator Artiles

40-00329-17 2017250\_ A bill to be entitled

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30 31 An act relating to high-occupancy toll lanes and express lanes; amending s. 338.166, F.S.; specifying that the Department of Transportation may only collect tolls on high-occupancy toll lanes or express lanes for the discharge of certain bond indebtedness on a project existing before a specified date; requiring that the tolls be eliminated after discharge of the project's bond indebtedness; prohibiting the creation of high-occupancy toll lanes or express lanes on or after a specified date; requiring existing lanes to no longer be high-occupancy toll lanes or express lanes upon elimination of their tolls; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 338.166, Florida Statutes, is amended to read:

338.166  $\underline{\text{Termination of}}$  high-occupancy toll lanes or express lanes.—

- (1) Under s. 11, Art. VII of the State Constitution, the department may request the Division of Bond Finance to issue bonds secured by toll revenues collected on high-occupancy toll lanes or express lanes established on facilities owned by the department. However,
- (2) the department may only continue to collect a the toll on the high-occupancy toll lanes or express lanes for after the discharge of any bond indebtedness related to a such project that exists before July 1, 2017. After the discharge of any bond indebtedness related to such project, the toll on the high-occupancy toll lanes or express lanes must be eliminated All

Page 1 of 2

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2017 SB 250

2017250

40-00329-17

33 tolls so collected shall first be used to pay the annual cost of 34 the operation, maintenance, and improvement of the high-35 occupancy toll lanes or express lanes project or associated transportation system. 36 37 (2) (3) High-occupancy toll lanes or express lanes may not be created on or after July 1, 2017. Upon elimination of the 38 tolls on existing high-occupancy toll lanes or express lanes pursuant to subsection (1), such lanes may continue to exist but not as high-occupancy toll lanes or express lanes Any remaining 41 42 toll revenue from the high-occupancy toll lanes or express lanes 43 shall be used by the department for the construction, maintenance, or improvement of any road on the State Highway System within the county or counties in which the toll revenues 45 46 were collected or to support express bus service on the facility where the toll revenues were collected. 48 (3) (4) The department may implement variable rate tolls on high-occupancy toll lanes or express lanes. 49 (4) (5) Except for high-occupancy toll lanes or express 50 51 lanes, tolls may not be charged for use of an interstate highway 52 where tolls were not charged as of July 1, 1997. 53 (5) (6) This section does not apply to the turnpike system as defined under the Florida Turnpike Enterprise Law. 54 55 Section 2. This act shall take effect July 1, 2017.

Page 2 of 2

 ${f CODING: Words \ \underline{stricken} \ are \ deletions; \ words \ \underline{underlined} \ are \ additions.}$ 

## **APPEARANCE RECORD**

322 2017 (Deliver BOTH copies of this form to the Senator of Meeting Date)	r Senate Professional Staff conducting the meeting)
\	Bill Number (if applicable)
Name Thomas Hawkins	Amendment Barcode (if applicable)
Job Title Policy & Planning Director	
Address 308 N Monroe St	Phone 352) 377 · 3/4/
Tellahanne, Fl 32201 City State	Email + hawkins @ 1000 fot. org
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing 1000 Faiones of Florida	Ln
Annophing of the state of the s	Lobbyist registered with Legislature: LYes No
While it is a Senate trad <b>iti</b> on to encourage public testimony, time n meeting. Those who do <b>s</b> peak may be asked to limit their remarks	nay not permit all persons wishing to speak to be heard at this so that as many persons as possible can be heard.
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### **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

0/24/1	or condict rolectional c	250
Meeting Date		Bill Number (if applicable)
Topic HOV Lanes		Amendment Barcode (if applicable)
Name Lisa Henning		
Job Title Legislative Director	odi	
Address 242 Office Plaza D		Phone 850 -766 - 8808
Street   Callahassee FL	32301	Email folegislative paolico
City	Zip	
Speaking: For Against Information		peaking: In Support Against air will read this information into the record.)
Representing		
Appearing at request of Chair: Yes No	Lobbyist regist	tered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting

S-001 (10/14/14)

## The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepare	ed By: The	Professional S	taff of the Committe	e on Transportati	ion
BILL:	SB 284					
INTRODUCER:	Senator Bax	xley				
SUBJECT:	Specialty License Plates					
DATE:	March 13, 2	2017	REVISED:			
ANALYST		STAFF	DIRECTOR	REFERENCE		ACTION
1. Jones		Miller		TR	Favorable	
2.				ATD		
3.				AP		
3.						

### I. Summary:

SB 284 directs the Department of Highway Safety and Motor Vehicles (DHSMV) to develop a Ronald Reagan specialty license plate, establishes a \$25 annual use fee for the plate, and provides the distribution and use of fees collected from sale of the plate.

The DHSMV estimates programming and implementation will cost \$7,245. The DHSMV is authorized to retain revenues from the first proceeds of sales to defray departmental costs.

#### II. Present Situation:

### **Specialty License Plates**

Presently, there are over 120 specialty license plates available for purchase in Florida. Specialty license plates are available to an owner or lessee of a motor vehicle who is willing to pay an annual use fee, ranging from \$15 to \$25, paid in addition to required license taxes and service fees. The annual use fees are distributed to an organization or organizations in support of a particular cause or charity signified in the plate's design and designated in statute.

In order to establish a specialty license plate, s. 320.08053, F.S., requires the plate must first be adopted into statute. Upon becoming law:

- Within 60 days, the organization must submit an art design for the plate, in a medium prescribed by the DHSMV;
- Within 120 days, the DHSMV must establish a method to issue pre-sale vouchers for the approved specialty license plate; and

<sup>&</sup>lt;sup>1</sup> A list of Florida's specialty license plates is available on the DHSMV website at <a href="http://www.flhsmv.gov/dmv/specialtytags/">http://www.flhsmv.gov/dmv/specialtytags/</a> (last visited Feb. 24, 2017).

<sup>&</sup>lt;sup>2</sup> Section 320.08056, F.S.

<sup>&</sup>lt;sup>3</sup> Section 320.08058, F.S.

BILL: SB 284 Page 2

• Within 24 months after the pre-sale vouchers are established, the organization must obtain a minimum of 1,000 voucher sales before manufacturing may begin.

If, at the end of the 24-month pre-sale period, the minimum sales requirement has not been met, the DHSMV will discontinue the plate and issuance of the pre-sale voucher. Upon discontinuation, a purchaser of a presale voucher may use the annual use fee as a credit towards any other specialty license plate or apply for a refund with the DHSMV.<sup>4</sup>

The annual use fees collected by an organization and any interest earned from the fees may be expended only for use in this state unless the annual use fee is derived from the sale of specified United States Armed Forces and veterans-related specialty plates.<sup>5</sup> Additionally, organizations must adhere to certain accountability requirements, including an annual audit or attestation document affirming that funds received have been spent in accordance with applicable statutes.<sup>6</sup>

### DHSMV Costs Defrayed

The DHSMV retains sufficient annual use fees, from the sale of the specialty plates, to defray its costs for inventory, distribution, and other direct costs associated with the specialty license plate program. The remainder of the proceeds collected are distributed as provided by law.<sup>7</sup>

### Discontinuance of Specialty Plates

The DHSMV must discontinue the issuance of an approved specialty license plate if the number of valid specialty plate registrations falls below 1,000 plates for at least 12 consecutive months. A warning letter is mailed to the sponsoring organization following the first month in which the total number of valid specialty plate registrations is below 1,000 plates. Collegiate plates are exempt from the minimum plate requirement. The specialty license plate must also be discontinued if the organization no longer exists, stops providing services that are authorized to be funded from the annual use fee proceeds, or pursuant to an organizational recipient's request.

### Florida Ronald Reagan Centennial, Inc.-10

According to corporate filings with the Department of State, the Florida Ronald Reagan Centennial, Inc., is a not-for-profit organization created to support, promote, and fund activities, programs, and projects educating individuals about the contributions of President Reagan; supporting Alzheimer disease research; supporting the Florida National Guard Foundation; and establishing, operating, maintaining, and funding related programs.

<sup>&</sup>lt;sup>4</sup> Section 320.08053(2)(b), F.S.

<sup>&</sup>lt;sup>5</sup> Section 320.08056(10)(a), F.S.

<sup>&</sup>lt;sup>6</sup> Section 320.08062, F.S.

<sup>&</sup>lt;sup>7</sup> Section 320.08056(7), F.S.

<sup>&</sup>lt;sup>8</sup> Section 320.08056(8)(a), F.S.

<sup>&</sup>lt;sup>9</sup> Section 320.08056(8)(b), F.S.

<sup>&</sup>lt;sup>10</sup> See Florida Department of State – Division of Corporations, *Florida Ronald Reagan Centennial, Inc.*, (Jan. 14, 2016), <a href="http://search.sunbiz.org/Inquiry/CorporationSearch/ConvertTiffToPDF?storagePath=COR%5C2016%5C0119%5C00011637">http://search.sunbiz.org/Inquiry/CorporationSearch/ConvertTiffToPDF?storagePath=COR%5C2016%5C0119%5C00011637</a>
<a href="http://search.sunbiz.org/Inquiry/CorporationSearch/ConvertTiffToPDF?storagePath=COR%5C2016%5C0119%5C00011637">http://search/Sear

BILL: SB 284 Page 3

# III. Effect of Proposed Changes:

The bill directs the DHSMV to create a Ronald Reagan specialty license plate, with an annual fee of \$25 to be distributed to Florida Ronald Reagan Centennial, Inc. The organization may use proceeds earned from the sale of the plate as follows:

- Up to 15 percent for administrative costs of the organization;
- Up to 10 percent for promotion and marketing of the plate;
- Up to 10 percent to be donated to the Florida National Guard Foundation; and
- The remaining proceeds must be used to fund activities, programs, and projects that educate Florida students and residents about the contributions of President Reagan, and to support Alzheimer's research.

The plate must bear the colors and design approved by the department, with the word "Florida" at the top of the plate, and the words "President Ronald Reagan" at the bottom of the plate.

The bill takes effect October 1, 2017.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

Individuals who choose to purchase a Ronald Reagan specialty license plate will pay a \$25 annual use fee in addition to appropriate license taxes and fees. Florida Ronald Reagan Centennial, Inc. will receive revenue from each Ronald Reagan plate purchase.

BILL: SB 284 Page 4

# C. Government Sector Impact:

The DHSMV estimates \$7,245 in programming and implementation costs. <sup>11</sup> The DHSMV is authorized to retain revenues from the first proceeds of specialty license plate sales to defray departmental expenditures related to the specialty license plate program. <sup>12</sup>

# VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

# VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 320.08056 and 320.08058.

#### IX. Additional Information:

## A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

<sup>&</sup>lt;sup>11</sup> DHSMV, 2017 Agency Legislative Bill Analysis: SB 284 (Feb. 17, 2017) (on file with the Senate Committee on Transportation).

<sup>&</sup>lt;sup>12</sup> Section 320.08056(7), F.S.

By Senator Baxley

12-00274-17 2017284\_

A bill to be entitled
An act relating to specialty license plates; amending
ss. 320.08056 and 320.08058, F.S.; directing the
Department of Highway Safety and Motor Vehicles to
develop a Ronald Reagan license plate; establishing an
annual use fee for the plate; providing for
distribution and use of fees collected from the sale
of the plates; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (ffff) is added to subsection (4) of section 320.08056, Florida Statutes, to read:

320.08056 Specialty license plates.-

(4) The following license plate annual use fees shall be collected for the appropriate specialty license plates:

(ffff) Ronald Reagan license plate, \$25.

Section 2. Subsection (84) is added to section 320.08058, Florida Statutes, to read:

320.08058 Specialty license plates.-

(84) RONALD REAGAN LICENSE PLATES.-

(a) The department shall develop a Ronald Reagan license plate as provided in this section and s. 320.08053. The plate must bear the colors and design approved by the department. The word "Florida" must appear at the top of the plate, and the words "President Ronald Reagan" must appear at the bottom of the plate.

(b) The annual use fees from the sale of the plate shall be distributed to Florida Ronald Reagan Centennial, Inc., to be used as follows:

1. Up to 15 percent of the proceeds may be used for administrative costs of the organization.

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 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2017 SB 284

2017284

34	promotion and marketing of the plate.
35	3. Up to 10 percent of the proceeds shall be donated to the
36	Florida National Guard Foundation.
37	4. The remainder of the proceeds shall be used to fund
38	activities, programs, and projects that educate Florida's
39	students and residents about the contributions of the nation's
40	40th President to the state and the United States and to support
41	ongoing research of Alzheimer's disease for the benefit of
42	Florida residents and their families who suffer from the
43	disease.
44	Section 3. This act shall take effect October 1, 2017.

2. Up to 10 percent of the proceeds may be used for

12-00274-17

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Page 2 of 2

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepa	ared By: The Professional Sta	aff of the Committe	e on Transporta	ation	
BILL:	CS/SB 44	4				
INTRODUCER:	Transport	ation Committee and Sen	ator Baxley			
SUBJECT:	Veteran Id	dentification				
DATE:	March 23,	, 2017 REVISED:				
ANAL	.YST	STAFF DIRECTOR	REFERENCE		ACTION	
. Jones		Miller	TR	Fav/CS		
2.			MS			
3.			ATD			
ļ. <sup></sup>			AP			

### Please see Section IX. for Additional Information:

**COMMITTEE SUBSTITUTE - Substantial Changes** 

# I. Summary:

CS/SB 444 directs the Department of Highway Safety and Motor Vehicles (DHSMV) to create a veteran identification card to be used by veterans as proof of veteran status for obtaining discounts or fee waivers. The DHSMV shall issue the card to a veteran who has been honorably discharged and who provides to the DHSMV:

- A copy of the veteran's DD Form 214;
- A copy of the veteran's valid driver license or identification card or another form of photographic identification acceptable to the DHSMV; and
- Payment of a \$10 fee.

Additionally, the bill provides specifications for information that will appear on the veteran identification card, and provides that the veteran identification card may be used as proof of veteran status in numerous sections of the Florida Statutes.

According to the DHSMV, the bill will have a negative fiscal impact as a result of implementation costs of the bill, and a positive impact to state and local government revenues from fees and service charges.

#### II. Present Situation:

#### **Veteran Identification Cards**

Currently, United States (U.S.) military veterans<sup>1</sup> do not have one uniform veteran identification card available to them that proves military service. In 2015, Congress enacted the "Veterans Identification Card Act 2015." The Act directs the Secretary of Veterans Affairs (VA) to issue a veteran identification card to each veteran who requests one, presents a copy of his or her Department of Defense (DoD) form DD-214<sup>3</sup> or other official document from the official military personnel file of the veteran that describes his or her service, and pays a fee (which is yet to be determined). The identification card will display the photograph and name of the veteran, and contain an identification number that is not a social security number. The card is not proof of any benefits to which the veteran is entitled to, but does serve as proof that such veteran:

- Served in the Armed Forces; and
- Has a DoD form DD-214 or other official document in the official military personnel file of the veteran that describes the service of the veteran.<sup>6</sup>

In 2016, the VA stated that it was working on implementation of the Act to ensure it is efficient and cost-effective while also protecting Veterans' personal information, and estimates the VA will be able to implement the program in 2017.<sup>7</sup>

Currently, certain veterans may be eligible for other methods of identification that may prove veteran status, including a:

- Veteran Health Identification Card (VHIC):
  - o The VHIC is issued to veterans enrolled in the VA health care system, and is used for identification and check-in at VA appointments and access to U.S. military bases.<sup>8</sup>
- DD Form 2 (Retired) U.S. Uniformed Services<sup>9</sup> Identification Card:

<sup>&</sup>lt;sup>1</sup> Section 1.01(14), F.S., defines a "veteran" as "a person who served in the active military, naval, or air service who was discharged or released under honorable conditions only or who later received an upgraded discharge under honorable conditions, notwithstanding any action by the United States Department of Veteran Affairs on individuals discharged or released with other than honorable discharges."

<sup>&</sup>lt;sup>2</sup> H.R.91, *Veterans Identification Card Act 2015* (Became public law July 20, 2015), *available at* https://www.congress.gov/bill/114th-congress/house-bill/91 (last visited Mar. 8, 2017).

<sup>&</sup>lt;sup>3</sup> The DoD issues each veteran a DD-214. This form identifies the veteran's condition of discharge, and contains information commonly needed to verify military service for benefits, retirement, employment, and membership in veterans' organizations. *See* DD214 website, <a href="http://www.dd214.us/">http://www.dd214.us/</a> (last visited Mar. 8, 2017).

<sup>&</sup>lt;sup>4</sup> See 38 U.S.C. s. 5706

<sup>&</sup>lt;sup>5</sup> *Id*.

<sup>&</sup>lt;sup>6</sup> *Id*.

<sup>&</sup>lt;sup>7</sup> VAntage Point- Official Blog of the U.S. Department of Veterans Affairs, *Veteran ID Cards: What your options are now and in the future* (Mar. 2016), <a href="http://www.blogs.va.gov/VAntage/26568/veteran-id-cards-options/">http://www.blogs.va.gov/VAntage/26568/veteran-id-cards-options/</a> (last visited Mar. 8, 2017).

<sup>8</sup> U.S. Department of Veteran Affairs website, *Veterans Health Identification Card*, <a href="https://www.va.gov/healthbenefits/vhic/">https://www.va.gov/healthbenefits/vhic/</a> (last visited Mar. 8, 2017).

<sup>&</sup>lt;sup>9</sup> 10 U.S.C. s. 101(a) defines uniformed services as the Army, Navy, Air Force, Marine Corps, Coast Guard, and the commissioned corps of the National Oceanic and Atmospheric Administration and the Public Health Service.

 This card is available to retired members entitled to retired pay, members on the Temporary Disability Retired List, and members on the Permanent Disability Retired List.<sup>10</sup>

- DD Form 2765 DoD/Uniformed Services Identification and Privilege Card:
  - This card is available to Medal of Honor recipients, 100 percent disabled veterans, former members in receipt of retired pay, and other benefits-eligible categories described in DoD policy.<sup>11</sup>
- Paper Identification Card or Letter displaying military service that is issued free through the joint VA/DoD web portal. 12
- State driver license or identification cards with a Veteran designation, or a State-issued Veteran Identification Card.

#### State Driver License or Identification Card Veteran Designations

According to the VA, 49 states as well as Puerto Rico and the District of Columbia provide the option for veterans to add a Veteran designation to a state driver license or identification card.<sup>13</sup>

Florida provides the option for a veteran designation to be placed on a veteran's driver license or identification card upon request from the veteran, payment of a fee, and the presentation of a copy of the veteran's DD Form 214 or other acceptable form specified by the Florida Department of Veterans' Affairs (FDVA). The designation is added onto a driver license or identification card for a \$1 fee when the license or card is being issued or renewed, or a \$2 fee solely to replace a license or card in order to add on the designation. 15

# State-Issued Veteran Identification Cards

Virginia and Delaware both offer veteran identification cards issued by the state's Division of Motor Vehicles.

To be eligible for a Virginia-issued veteran identification card, the veteran must:

- Present documentation indicating that he or she served in the U.S. Armed Forces, received an honorable discharge, and holds an unexpired Virginia driver license or identification card;
- Present documentation that displays the veteran's branch of service, discharge date and discharge status; and
- Pay a \$10 application fee. 16

<sup>&</sup>lt;sup>10</sup> DoD Common Access Card, *Uniformed Services ID Card*, available at <a href="http://www.cac.mil/uniformed-services-id-card/">http://www.cac.mil/uniformed-services-id-card/</a> (last visited Mar. 8, 2017).

<sup>&</sup>lt;sup>11</sup> *Id*.

<sup>&</sup>lt;sup>12</sup> Available at eBenefits.va.gov, <a href="https://www.ebenefits.va.gov/ebenefits/homepage">https://www.ebenefits.va.gov/ebenefits/homepage</a> (last visited Mar. 8, 2017).

<sup>&</sup>lt;sup>13</sup> VAntage Point, *supra* note 7. The VA expects the state of Washington to offer this service in August 2017.

<sup>&</sup>lt;sup>14</sup> See ss. 322.051(8)(b) and 322.14(1)(d), F.S.

<sup>&</sup>lt;sup>15</sup> *Id.*; The current veteran designation is a "V" printed on the license or card; however, the designation will be changed to read "Veteran" upon implementation of new designs for the license and card by the DHSMV.

<sup>&</sup>lt;sup>16</sup> Virginia Department of Veterans Services website, *Veterans ID Card*, <a href="https://www.dvs.virginia.gov/benefits/veterans-id-card/">https://www.dvs.virginia.gov/benefits/veterans-id-card/</a> (last visited Mar. 8, 2017).

Delaware-issued veteran identification cards are available free of charge to any Delaware veteran that served in the U.S. military, was honorably discharged, has a valid Delaware driver license or identification card, and provides accepted proof of military service.<sup>17</sup>

Florida does not issue a veteran identification card for all veterans, but does issue veteran identification cards for veterans with specified 100 percent service-connected disabilities. Section 295.17, F.S., provides that the FDVA may issue an identification card to any veteran who is a permanent resident of Florida and has been determined by the VA to have a 100 percent service-connected permanent and total disability rating, or has a service-connected total and permanent disability rating of 100 percent and is receiving disability retirement pay from any branch of the U.S. Armed Forces.

#### **Licensing and Registration Fee Waivers**

Florida has the third largest veteran population in the nation, with over 1.5 million veterans in the state.<sup>18</sup> Florida offers numerous benefits available to veterans, including fee waivers for veterans, spouses of veterans, and business entities with majority ownership held by a veteran or spouse of a veteran.

Currently, Florida waives initial licensing or registration fees for a veteran who provides a copy of his or her DD Form 214 or another acceptable form of identification as specified by the FDVA, for the following:

- The initial application fee for a veteran who applies to be licensed as a private investigator, private investigator intern, private investigative agency manager, private investigative/security agency manager, firearms instructor, security officer manager, security officer instructor, recovery agent, recovery agent intern, recovery agency manager, or recovery agent instructor within 24 months after being discharged from a branch of the U.S. Armed Forces.<sup>19</sup>
- The initial *license fee* for a veteran who applies within 24 months of being discharged from a branch of the U.S. Armed Forces to be licensed as a:
  - o Private investigative/security agency manager or a firearms instructor;<sup>20</sup>
  - o Private investigator, private investigator intern, or private investigative agency manager;<sup>21</sup>
  - o Security officer, security officer instructor, or a security manager;<sup>22</sup> and
  - Recovery agent, recovery agent intern, recovery agent manager, or recovery agent instructor.<sup>23</sup>

Veterans of the U.S. Armed Forces who retired within 24 months before application for licensure are exempt from the application filing fee to be licensed as an insurance agent, customer

<sup>&</sup>lt;sup>17</sup> State of Delaware- Division of Motor Vehicles, *Veteran Identification (ID) Cards*, <a href="https://www.dmv.de.gov/services/driver-servi

<sup>&</sup>lt;sup>19</sup> Section 493.6105(1)(c), F.S.

<sup>&</sup>lt;sup>20</sup> Section 493.6107(6), F.S.

<sup>&</sup>lt;sup>21</sup> Section 493.6202(4), F.S.

<sup>&</sup>lt;sup>22</sup> Section 493.6302(4), F.S.

<sup>&</sup>lt;sup>23</sup> Section 493.6402(4), F.S.

representative, adjuster, service representative, managing general agent, or reinsurance intermediary upon proof of qualifying veteran status.<sup>24</sup>

Initial license or registration fees are waived for veterans, spouses of veterans, and business entities with a veteran majority owner who submit an application within 60 months after the date of the veteran's discharge from the U.S. Armed Forces for the following classes of licenses:

- Land surveyor and mapper;<sup>25</sup>
- Health studios:<sup>26</sup>
- Commercial telephone seller;<sup>27</sup>
- Telemarketing salesperson;<sup>28</sup>
- Movers and moving brokers;<sup>29</sup>
- Liquefied petroleum gas related license;<sup>30</sup>
- Pawnbroker;<sup>31</sup>
- Motor vehicle repair shop;<sup>32</sup> and
- Sellers of travel.<sup>33</sup>

To be eligible for the fee waiver above, the applicant must provide a copy of the veteran's DD Form 214 or another acceptable form of identification as specified by the FDVA, and a valid marriage license or proof of ownership interest, where applicable.

Finally, a veteran is eligible to receive expedited processing of an application for a license to carry concealed weapons or firearms. A veteran must submit a copy of the DD Form 214 or another acceptable form of identification as specified by the FDVA.<sup>34</sup>

# III. Effect of Proposed Changes:

The bill directs the DHSMV to create a veteran identification card to be used as proof of veteran status for obtaining discounts or waivers offered to veterans. The card may not be used for the determination of any federal benefits, as a veteran disability identification card issued under s. 295.17, F.S., or as a state identification card issued under s. 322.051, F.S.

The card must bear the colors and design approved by the DHSMV, including:

- A full-face photograph of the veteran;
- The words "Proof of veteran status only. Not for official government use or identification" at the bottom of the card;

<sup>&</sup>lt;sup>24</sup> Section 626.171(6), F.S., Qualified individuals must provide a copy of a military identification card, service record, personnel file, veteran record, discharge paper, or separation document.

<sup>&</sup>lt;sup>25</sup> Section 472.015(3), F.S.

<sup>&</sup>lt;sup>26</sup> Section 501.015(2), F.S.

<sup>&</sup>lt;sup>27</sup> Section 501.605(5), F.S.

<sup>&</sup>lt;sup>28</sup> Section 501.607(2)(b), F.S.

<sup>&</sup>lt;sup>29</sup> Section 507.03(3)(b), F.S.

<sup>&</sup>lt;sup>30</sup> Section 527.02(3)(b), F.S.

<sup>&</sup>lt;sup>31</sup> Section 539.001(3)(c), F.S.

<sup>&</sup>lt;sup>32</sup> Section 559.904(3)(b), F.S.

<sup>&</sup>lt;sup>33</sup> Section 559.928(2)(c), F.S.

<sup>&</sup>lt;sup>34</sup> Section 790.06(5)(f)2., F.S.

- A background image of a military identification "dog" tag; and
- The veteran's:
  - o Full name;
  - o Branch of service; and
  - o Signature.

The DHSMV shall issue the card to a veteran of any branch of the U.S. Armed Forces who has been honorably discharged and who provides the DHSMV:

- A copy of the veteran's DD Form 214;
- A copy of the veteran's valid driver license or identification card, or other form of photographic identification acceptable to the DHSMV; and
- Payment of a \$10 fee.

The bill authorizes the veteran identification card to be used as proof of veteran status in numerous sections of the Florida Statutes. Specifically, the bill authorizes the veteran identification card to be used as proof of veteran status to receive fee waivers when applying for the following licensures:

- Section 2 for a land surveyor and mapper;
- Section 3 for a private investigator, private investigator intern, private investigative agency manager, private investigative/security agency manager, firearms instructor, security officer manager, security officer instructor, recovery agent, recovery agent intern, recovery agency manager, or recovery agent instructor;
- Section 4 for a private investigative/security agency manager or a firearms instructor;
- **Section 5** for a private investigator, private investigator intern, or private investigative agency manager;
- Section 6 for a security officer, security officer instructor, or a security manager;
- **Section 7** for a recovery agent, recovery agent intern, recovery agent manager, or recovery agent instructor;
- **Section 8** for a health studio;
- **Section 9** for a commercial telephone seller;
- **Section 10** for a telemarketing salesperson;
- **Section 11** for a mover and moving broker;
- Section 12 for a liquefied petroleum gas related license;
- Section 13 for a pawnbroker;
- **Section 14** for a motor vehicle repair shop;
- Section 15 for a seller of travel; and
- **Section 16** for an insurance agent, customer representative, adjuster, service representative, managing general agent, or reinsurance intermediary

Lastly, **section 17** provides that the veteran identification card may be used as proof of veteran status for expedited processing of an application to carry concealed weapons or firearms.

The bill takes effect July 1, 2017.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

A veteran will pay a \$10 fee if he or she chooses to receive a veteran identification card.

C. Government Sector Impact:

DHSMV estimates 65,000 veterans would seek the veteran identification card in the first year, which generates a positive impact of \$650,000; however, the bill does not specify where those fees are deposited.<sup>35</sup>

To implement the bill, the DHSMV will incur programming, card stock, and printer costs to make the cards available at all 320 issuance offices throughout Florida. DHSMV estimates implementation will cost approximately \$2.8 million.<sup>36</sup>

Additionally, the bill may have a positive impact on local tax collector offices who work as driver license agents, as they are authorized to charge a service fee of \$6.25 when providing services under ch. 322, F.S.<sup>37</sup> If local tax collectors issue 65,000 veteran identification cards, the service charge will generate \$406,250.

#### VI. Technical Deficiencies:

The bill does not specify where the \$10 fee for the veteran identification card is deposited.

<sup>&</sup>lt;sup>35</sup> Email from the DHSMV (Mar. 9, 2017) (on file with the Senate Committee on Transportation).

<sup>&</sup>lt;sup>36</sup> *Id*.

<sup>&</sup>lt;sup>37</sup> See s. 322.135, F.S.

#### VII. Related Issues:

An amendment to the bill removed the veteran's date of discharge as information required to be on the card; however, the card is authorized to be used as proof of qualifying veteran status for numerous fee waivers that require the veteran to have been discharged within the previous 24 or 60 months. It seems the card does not provide enough information to determine the veteran qualifies for these waivers.

#### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 472.015, 493.6105, 493.6107, 493.6202, 493.6302, 493.6402, 501.015, 501.605, 501.607, 507.03, 527.02, 539.001, 559.904, 559.928, 626.171, and 790.06.

This bill creates section 322.0511 of the Florida Statutes.

#### IX. Additional Information:

### A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

## CS by Transportation on March 22, 2017:

The CS removes that the Veteran identification card must include:

- The Veteran's date of discharge;
- The Veteran's DoD identification number; and
- The words "U.S. Armed Forces Veteran Honorably discharged."

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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	LEGISLATIVE ACTION	
Senate		House
Comm: RCS		
03/23/2017		
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The Committee on Transportation (Baxley) recommended the following:

#### Senate Amendment

Delete lines 35 - 39

and insert:

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6 7 veteran and his or her full name, branch of service, and

signature. The words "Proof of veteran status only. Not for

official

By Senator Baxley

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A bill to be entitled An act relating to veteran identification; creating s. 322.0511, F.S.; requiring the Department of Highway Safety and Motor Vehicles to create a veteran identification card for certain purposes; providing for the design of the card; providing veteran eligibility requirements; prohibiting use of the card for certain purposes; amending ss. 472.015, 493.6105, 493.6107, 493.6202, 493.6302, 493.6402, 501.015, 501.605, 501.607, 507.03, 527.02, 539.001, 559.904, 559.928, 626.171, and 790.06, F.S.; authorizing use of the card as proof of veteran status for obtaining waivers of license or registration fees relating to land surveying and mapping, private investigation, security, and repossession services, health studios, telephone salespersons, movers and moving brokers, the sale of liquefied petroleum gas, pawnbrokers, motor vehicle repair shops, sellers of travel, insurance representatives, and the carrying of concealed weapons or firearms; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 322.0511, Florida Statutes, is created to read:  $\ensuremath{\text{c}}$ 

#### 322.0511 Veteran identification cards.-

(1) The department shall create a veteran identification card to be used as proof of veteran status for the purpose of obtaining discounts or waivers offered to veterans for the exchange of goods and services and for other purposes authorized by law, except as provided in subsection (3). The veteran identification card must bear the colors and design approved by

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33	the department, including, but not limited to:
34	(a) In the foreground, a full-face photograph of the
35	veteran and his or her full name, branch of service, date of
36	discharge, United States Department of Defense identification
37	number, and signature. The words "U.S. Armed Forces Veteran -
38	Honorably Discharged" must appear at the top of the card, and
39	the words "Proof of veteran status only. Not for official
40	government use or identification" must appear at the bottom of
41	the card.
42	(b) In the background, an image of a military
43	identification "dog" tag.
44	(2) The department shall issue a veteran identification
45	card to a veteran of any branch of the United States Armed
46	Forces who has been honorably discharged and who provides to the
47	department:
48	(a) A copy of the veteran's DD Form 214 as issued by the
49	United States Department of Defense.
50	(b) A copy of the veteran's valid, unexpired driver license
51	or identification card as issued under this chapter or another
52	form of photographic identification acceptable to the
53	<pre>department.</pre>
54	(c) Payment of a \$10 fee.
55	(3) A veteran identification card issued pursuant to this
56	section is not considered an identification card for the
57	purposes of s. 295.17 or s. 322.051 and may not be used for the
58	determination of any federal benefit.
59	Section 2. Paragraph (b) of subsection (3) of section
60	472.015, Florida Statutes, is amended to read:
61	472.015 Licensure

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(3)

- (b) The department shall waive the initial license fee for an honorably discharged veteran of the United States Armed Forces, the spouse of such a veteran, or a business entity that has a majority ownership held by such a veteran or spouse if the department receives an application, in a format prescribed by the department, within 60 months after the date of the veteran's discharge from any branch of the United States Armed Forces. To qualify for the waiver:
- 1. A veteran must provide to the department a copy of his or her DD Form 214, as issued by the United States Department of Defense, his or her veteran identification card issued pursuant to s. 322.0511, or another acceptable form of identification as specified by the Department of Veterans' Affairs;
- 2. The spouse of a veteran must provide to the department a copy of the veteran's DD Form 214, as issued by the United States Department of Defense, the veteran's veteran identification card issued pursuant to s. 322.0511, or another acceptable form of identification as specified by the Department of Veterans' Affairs, and a copy of a valid marriage license or certificate verifying that he or she was lawfully married to the veteran at the time of discharge; or
- 3. A business entity must provide to the department proof that a veteran or the spouse of a veteran holds a majority ownership in the business, a copy of the veteran's DD Form 214, as issued by the United States Department of Defense, the veteran's veteran identification card issued pursuant to s.

  322.0511, or another acceptable form of identification as specified by the Department of Veterans' Affairs, and, if

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91	applicable, a copy of a valid marriage license or certificate
92	verifying that the spouse of the veteran was lawfully married to
93	the veteran at the time of discharge.
94	Section 3. Paragraph (c) of subsection (1) of section
95	493.6105, Florida Statutes, is amended to read:
96	493.6105 Initial application for license
97	(1) Each individual, partner, or principal officer in a
98	corporation, shall file with the department a complete
99	application accompanied by an application fee not to exceed \$60,
L00	except that the applicant for a Class "D" or Class "G" license
L01	is not required to submit an application fee. The application
102	fee is not refundable.
L03	(c) The initial application fee for a veteran, as defined
L04	in s. 1.01, shall be waived if he or she applies for a Class
L05	"C," Class "CC," Class "DI," Class "E," Class "EE," Class "K,"
L06	Class "M," Class "MA," Class "MB," Class "MR," or Class "RI"
L07	license within 24 months after being discharged from a branch of
L08	the United States Armed Forces. An eligible veteran must include
L09	a copy of his or her DD Form 214, as issued by the United States
L10	Department of Defense, <u>his or her veteran identification card</u>
111	issued pursuant to s. 322.0511, or another acceptable form of
L12	identification as specified by the Department of Veterans' $\!$
L13	Affairs with his or her application in order to obtain a waiver.
L14	Section 4. Subsection (6) of section 493.6107, Florida
L15	Statutes, is amended to read:
116	493.6107 Fees
L17	(6) The initial license fee for a veteran, as defined in $s$ .
L18	1.01, shall be waived if he or she applies for a Class "M" or
L19	Class "K" license within 24 months after being discharged from

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any branch of the United States Armed Forces. An eligible veteran must include a copy of his or her DD Form 214, as issued by the United States Department of Defense, his or her veteran identification card issued pursuant to s. 322.0511, or another acceptable form of identification as specified by the Department of Veterans' Affairs with his or her application in order to obtain a waiver.

Section 5. Subsection (4) of section 493.6202, Florida Statutes, is amended to read:

493.6202 Fees.-

(4) The initial license fee for a veteran, as defined in s. 1.01, shall be waived if he or she applies for a Class "C," Class "CC," or Class "MA" license within 24 months after being discharged from any branch of the United States Armed Forces. An eligible veteran must include a copy of his or her DD Form 214, as issued by the United States Department of Defense, his or her veteran identification card issued pursuant to s. 322.0511, or another acceptable form of identification as specified by the Department of Veterans' Affairs with his or her application in order to obtain a waiver.

Section 6. Subsection (4) of section 493.6302, Florida Statutes, is amended to read:

493.6302 Fees.-

(4) The initial license fee for a veteran, as defined in s. 1.01, shall be waived if he or she applies for a Class "D," Class "DI," or Class "MB" license within 24 months after being discharged from any branch of the United States Armed Forces. An eligible veteran must include a copy of his or her DD Form 214, as issued by the United States Department of Defense, his or her

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149	$\underline{\text{veteran}}$ identification card issued pursuant to s. 322.0511, or
150	another acceptable form of identification as specified by the
151	Department of Veterans' Affairs with his or her application in
152	order to obtain a waiver.
153	Section 7. Subsection (4) of section 493.6402, Florida
154	Statutes, is amended to read:
155	493.6402 Fees
156	(4) The initial license fee for a veteran, as defined in s.
157	1.01, shall be waived if he or she applies for a Class $^{\mathtt{wE}}$ , $^{\prime\prime}$
158	Class "EE," Class "MR," or Class "RI" license within 24 months
159	after being discharged from any branch of the United States
160	Armed Forces. An eligible veteran must include a copy of his or
161	her DD Form 214, as issued by the United States Department of
162	Defense, his or her veteran identification card issued pursuant
163	$\underline{\text{to s. 322.0511}}_{,}$ or another acceptable form of identification as
164	specified by the Department of Veterans' Affairs with his or her
165	application in order to obtain a waiver.
166	Section 8. Subsection (2) of section 501.015, Florida
167	Statutes, is amended to read:
168	501.015 Health studios; registration requirements and
169	fees.—Each health studio shall:
170	(2) Remit an annual registration fee of \$300 to the
171	department at the time of registration for each of the health
172	studio's business locations. The department shall waive the
173	initial registration fee for an honorably discharged veteran of
174	the United States Armed Forces, the spouse of such a veteran, or
175	a business entity that has a majority ownership held by such a
176	veteran or spouse if the department receives an application, in
177	a format prescribed by the department, within 60 months after

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the date of the veteran's discharge from any branch of the United States Armed Forces. To qualify for the waiver:

(a) A veteran must provide to the department a copy of his or her DD Form 214, as issued by the United States Department of

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- Defense, <u>his or her veteran identification card issued pursuant</u> to s. 322.0511, or another acceptable form of identification as specified by the Department of Veterans' Affairs;
- (b) The spouse of a veteran must provide to the department a copy of the veteran's DD Form 214, as issued by the United States Department of Defense, the veteran's veteran identification card issued pursuant to s. 322.0511, or another acceptable form of identification as specified by the Department of Veterans' Affairs, and a copy of a valid marriage license or certificate verifying that he or she was lawfully married to the veteran at the time of discharge; or
- (c) A business entity must provide to the department proof that a veteran or the spouse of a veteran holds a majority ownership in the business, a copy of the veteran's DD Form 214, as issued by the United States Department of Defense, the veteran's veteran identification card issued pursuant to s.

  322.0511, or another acceptable form of identification as specified by the Department of Veterans' Affairs, and, if applicable, a copy of a valid marriage license or certificate verifying that the spouse of the veteran was lawfully married to the veteran at the time of discharge.

Section 9. Paragraph (b) of subsection (5) of section 501.605, Florida Statutes, is amended to read:

- 501.605 Licensure of commercial telephone sellers.-
- (5) An application filed pursuant to this part must be

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verified and accompanied by:

2.31

- (b) A fee for licensing in the amount of \$1,500. The fee shall be deposited into the General Inspection Trust Fund. The department shall waive the initial license fee for an honorably discharged veteran of the United States Armed Forces, the spouse of such a veteran, or a business entity that has a majority ownership held by such a veteran or spouse if the department receives an application, in a format prescribed by the department, within 60 months after the date of the veteran's discharge from any branch of the United States Armed Forces. To qualify for the waiver:
- 1. A veteran must provide to the department a copy of his or her DD Form 214, as issued by the United States Department of Defense, <u>his or her veteran identification card issued pursuant</u> to s. 322.0511, or another acceptable form of identification as specified by the Department of Veterans' Affairs;
- 2. The spouse of a veteran must provide to the department a copy of the veteran's DD Form 214, as issued by the United States Department of Defense, the veteran's veteran identification card issued pursuant to s. 322.0511, or another acceptable form of identification as specified by the Department of Veterans' Affairs, and a copy of a valid marriage license or certificate verifying that he or she was lawfully married to the veteran at the time of discharge; or
- 3. A business entity must provide to the department proof that a veteran or the spouse of a veteran holds a majority ownership in the business, a copy of the veteran's DD Form 214, as issued by the United States Department of Defense, the veteran's veteran identification card issued pursuant to s.

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322.0511, or another acceptable form of identification as specified by the Department of Veterans' Affairs, and, if applicable, a copy of a valid marriage license or certificate verifying that the spouse of the veteran was lawfully married to the veteran at the time of discharge.

Section 10. Paragraph (b) of subsection (2) of section 501.607, Florida Statutes, is amended to read:

501.607 Licensure of salespersons.-

2.42

2.47

- (2) An application filed pursuant to this section must be verified and be accompanied by:
- (b) A fee for licensing in the amount of \$50 per salesperson. The fee shall be deposited into the General Inspection Trust Fund. The fee for licensing may be paid after the application is filed, but must be paid within 14 days after the applicant begins work as a salesperson. The department shall waive the initial license fee for an honorably discharged veteran of the United States Armed Forces, the spouse of such a veteran, or a business entity that has a majority ownership held by such a veteran or spouse if the department receives an application, in a format prescribed by the department, within 60 months after the date of the veteran's discharge from any branch of the United States Armed Forces. To qualify for the waiver:
- 1. A veteran must provide to the department a copy of his or her DD Form 214, as issued by the United States Department of Defense, his or her veteran identification card issued pursuant to s. 322.0511, or another acceptable form of identification as specified by the Department of Veterans' Affairs;
- $\underline{2}$ . The spouse of a veteran must provide to the department a copy of the veteran's DD Form 214, as issued by the United

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States Department of Defense, the veteran's veteran identification card issued pursuant to s. 322.0511, or another acceptable form of identification as specified by the Department of Veterans' Affairs, and a copy of a valid marriage license or certificate verifying that he or she was lawfully married to the

3. A business entity must provide to the department proof that a veteran or the spouse of a veteran holds a majority ownership in the business, a copy of the veteran's DD Form 214, as issued by the United States Department of Defense, the veteran's veteran identification card issued pursuant to s. 322.0511, or another acceptable form of identification as specified by the Department of Veterans' Affairs, and, if applicable, a copy of a valid marriage license or certificate verifying that the spouse of the veteran was lawfully married to the veteran at the time of discharge.

Section 11. Paragraph (b) of subsection (3) of section 507.03, Florida Statutes, is amended to read:

507.03 Registration.-

veteran at the time of discharge; or

(3)

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(b) The department shall waive the initial registration fee for an honorably discharged veteran of the United States Armed Forces, the spouse of such a veteran, or a business entity that has a majority ownership held by such a veteran or spouse if the department receives an application, in a format prescribed by the department, within 60 months after the date of the veteran's discharge from any branch of the United States Armed Forces. To qualify for the waiver:

1. A veteran must provide to the department a copy of his

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294 or her DD Form 214, as issued by the United States Department of 295 Defense, his or her veteran identification card issued pursuant 296 to s. 322.0511, or another acceptable form of identification as specified by the Department of Veterans' Affairs; 297 298 2. The spouse of a veteran must provide to the department a copy of the veteran's DD Form 214, as issued by the United 299 300 States Department of Defense, the veteran's veteran 301 identification card issued pursuant to s. 322.0511, or another 302 acceptable form of identification as specified by the Department 303 of Veterans' Affairs, and a copy of a valid marriage license or 304 certificate verifying that he or she was lawfully married to the veteran at the time of discharge; or 305 3. A business entity must provide to the department proof 306 307 that a veteran or the spouse of a veteran holds a majority 308 ownership in the business, a copy of the veteran's DD Form 214, 309 as issued by the United States Department of Defense, the 310 veteran's veteran identification card issued pursuant to s. 311 322.0511, or another acceptable form of identification as 312 specified by the Department of Veterans' Affairs, and, if 313 applicable, a copy of a valid marriage license or certificate 314 verifying that the spouse of the veteran was lawfully married to 315 the veteran at the time of discharge. 316 Section 12. Paragraph (b) of subsection (3) of section 317 527.02, Florida Statutes, is amended to read: 318 527.02 License; penalty; fees.-319 320 (b) The department shall waive the initial license fee for 321 an honorably discharged veteran of the United States Armed 322 Forces, the spouse of such a veteran, or a business entity that

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323	has a majority ownership held by such a veteran or spouse if the
324	department receives an application, in a format prescribed by
325	the department, within 60 months after the date of the veteran's
326	discharge from any branch of the United States Armed Forces. To
327	qualify for the waiver: 7
328	$\underline{\textbf{1.}}$ A veteran must provide to the department a copy of his
329	or her DD Form 214, as issued by the United States Department of
330	Defense, his or her veteran identification card issued pursuant
331	$\underline{\text{to s. 322.0511,}}$ or another acceptable form of identification as
332	specified by the Department of Veterans' Affairs;
333	$\underline{2.}$ The spouse of a veteran must provide to the department a
334	copy of the veteran's DD Form 214, as issued by the United
335	States Department of Defense, the veteran's veteran
336	identification card issued pursuant to s. 322.0511, or another
337	acceptable form of identification as specified by the Department
338	of Veterans' Affairs, and a copy of a valid marriage license or
339	certificate verifying that he or she was lawfully married to the
340	veteran at the time of discharge; or
341	$\underline{3.}$ A business entity must provide to the department proof
342	that a veteran or the spouse of a veteran holds a majority
343	ownership in the business, a copy of the veteran's DD Form 214,
344	as issued by the United States Department of Defense, the
345	veteran's veteran identification card issued pursuant to s.
346	$\underline{322.0511}$ , or another acceptable form of identification as
347	specified by the Department of Veterans' Affairs, and, if
348	applicable, a copy of a valid marriage license or certificate
349	verifying that the spouse of the veteran was lawfully married to
350	the veteran at the time of discharge.

Section 13. Paragraph (c) of subsection (3) of section

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539.001, Florida Statutes, is amended to read:

539.001 The Florida Pawnbroking Act.—
(3) LICENSE REOUIRED.—

Forces. To qualify for the waiver:

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- (c) Each license is valid for a period of 1 year unless it is earlier relinquished, suspended, or revoked. Each license shall be renewed annually, and each licensee shall, initially and annually thereafter, pay to the agency a license fee of \$300 for each license held. The agency shall waive the initial license fee for an honorably discharged veteran of the United States Armed Forces, the spouse of such a veteran, or a business entity that has a majority ownership held by such a veteran or spouse if the agency receives an application, in a format prescribed by the agency, within 60 months after the date of the
- 1. A veteran must provide to the agency a copy of his or her DD Form 214, as issued by the United States Department of Defense, his or her veteran identification card issued pursuant to s. 322.0511, or another acceptable form of identification as specified by the Department of Veterans' Affairs;

veteran's discharge from any branch of the United States Armed

- 2. The spouse of a veteran must provide to the agency a copy of the veteran's DD Form 214, as issued by the United States Department of Defense, the veteran's veteran identification card issued pursuant to s. 322.0511, or another acceptable form of identification as specified by the Department of Veterans' Affairs, and a copy of a valid marriage license or certificate verifying that he or she was lawfully married to the veteran at the time of discharge; or
  - 3. A business entity must provide to the agency proof that

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12-00459-17 2017444 381 a veteran or the spouse of a veteran holds a majority ownership 382 in the business, a copy of the veteran's DD Form 214, as issued 383 by the United States Department of Defense, the veteran's veteran identification card issued pursuant to s. 322.0511, or another acceptable form of identification as specified by the 385 386 Department of Veterans' Affairs, and, if applicable, a copy of a 387 valid marriage license or certificate verifying that the spouse 388 of the veteran was lawfully married to the veteran at the time 389 of discharge. 390 Section 14. Paragraph (b) of subsection (3) of section 391 559.904, Florida Statutes, is amended to read: 559.904 Motor vehicle repair shop registration; 392 application; exemption.-393 394 (3) 395 (b) The department shall waive the initial registration fee 396 for an honorably discharged veteran of the United States Armed 397 Forces, the spouse of such a veteran, or a business entity that 398 has a majority ownership held by such a veteran or spouse if the 399 department receives an application, in a format prescribed by 400 the department, within 60 months after the date of the veteran's 401 discharge from any branch of the United States Armed Forces. To qualify for the waiver: 402 403 1. A veteran must provide to the department a copy of his 404 or her DD Form 214, as issued by the United States Department of Defense, his or her veteran identification card issued pursuant 405 to s. 322.0511, or another acceptable form of identification as 406 specified by the Department of Veterans' Affairs; 407 408 2. The spouse of a veteran must provide to the department a

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copy of the veteran's DD Form 214, as issued by the United

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States Department of Defense, the veteran's veteran identification card issued pursuant to s. 322.0511, or another acceptable form of identification as specified by the Department of Veterans' Affairs, and a copy of a valid marriage license or certificate verifying that he or she was lawfully married to the veteran at the time of discharge; or

3. A business entity must provide to the department proof that a veteran or the spouse of a veteran holds a majority ownership in the business, a copy of the veteran's DD Form 214, as issued by the United States Department of Defense, the veteran's veteran identification card issued pursuant to s. 322.0511, or another acceptable form of identification as specified by the Department of Veterans' Affairs, and, if applicable, a copy of a valid marriage license or certificate verifying that the spouse of the veteran was lawfully married to the veteran at the time of discharge.

Section 15. Paragraph (c) of subsection (2) of section 559.928, Florida Statutes, is amended to read: 559.928 Registration.—

(2)

(c) The department shall waive the initial registration fee for an honorably discharged veteran of the United States Armed Forces, the spouse of such a veteran, or a business entity that has a majority ownership held by such a veteran or spouse if the department receives an application, in a format prescribed by the department, within 60 months after the date of the veteran's discharge from any branch of the United States Armed Forces. To qualify for the waiver:

1. A veteran must provide to the department a copy of his

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439	or her DD Form 214, as issued by the United States Department of
440	Defense, his or her veteran identification card issued pursuant
441	$\underline{\text{to s. 322.0511}}_{,}$ or another acceptable form of identification as
442	specified by the Department of Veterans' Affairs;
443	$\underline{2.}$ The spouse of a veteran must provide to the department a
444	copy of the veteran's DD Form 214, as issued by the United
445	States Department of Defense, the veteran's veteran
446	identification card issued pursuant to s. 322.0511, or another
447	acceptable form of identification as specified by the Department
448	of Veterans' Affairs, and a copy of a valid marriage license or
449	certificate verifying that he or she was lawfully married to the
450	veteran at the time of discharge; or
451	$\underline{3.}$ A business entity must provide to the department proof
452	that a veteran or the spouse of a veteran holds a majority
453	ownership in the business, a copy of the veteran's DD Form 214,
454	as issued by the United States Department of Defense, $\underline{\text{the}}$
455	veteran's veteran identification card issued pursuant to s.
456	$\underline{322.0511}_{r}$ or another acceptable form of identification as
457	specified by the Department of Veterans' Affairs, and, if
458	applicable, a copy of a valid marriage license or certificate
459	verifying that the spouse of the veteran was lawfully married to
460	the veteran at the time of discharge.
461	Section 16. Subsection (6) of section 626.171, Florida
462	Statutes, is amended to read:
463	626.171 Application for license as an agent, customer
464	representative, adjuster, service representative, managing
465	general agent, or reinsurance intermediary
466	(6) Members of the United States Armed Forces and their
467	spouses, and veterans of the United States Armed Forces who have

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468	retired within 24 months before application for licensure, are
469	exempt from the application filing fee prescribed in s. $624.501$ .
470	Qualified individuals must provide a copy of a military
471	identification card, military dependent identification card,
472	military service record, military personnel file, veteran
473	identification card, veteran record, discharge paper, or
474	separation document, or a separation document that indicates
475	such members of the United States Armed Forces are currently in
476	good standing or were honorably discharged.
477	Section 17. Paragraph (f) of subsection (5) of section
478	790.06, Florida Statutes, is amended to read:
479	790.06 License to carry concealed weapon or firearm.—
480	(5) The applicant shall submit to the Department of
481	Agriculture and Consumer Services or an approved tax collector
482	pursuant to s. 790.0625:
483	(f) For expedited processing of an application:
484	1. A servicemember shall submit a copy of the Common Access
485	Card, United States Uniformed Services Identification Card, or
486	current deployment orders.
487	2. A veteran shall submit a copy of the DD Form 214, issued

of Veterans' Affairs.

Section 18. This act shall take effect July 1, 2017.

identification card issued pursuant to s. 322.0511, or another

acceptable form of identification as specified by the Department

by the United States Department of Defense, the veteran

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# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared By: The Professional Staff of the Committee on Transportation								
BILL:	SB 488								
INTRODUCER:	Senator Sta	argel							
SUBJECT:	Noncrimina	al Traffic	Infractions						
DATE:	March 21,	2017	REVISED:						
ANAL	YST	STAFF	DIRECTOR	REFERENCE		ACTION			
1. Jones		Miller		TR	Favorable				
2.				ACJ					
3.				AP					

#### I. **Summary:**

SB 488 provides that a person who elects and attends a driver improvement course approved by the Department of Highway Safety and Motor Vehicles (DHSMV) after receiving a noncriminal traffic infraction citation will have the penalty assessed reduced by 18 percent. The bill removes language indicating that the 18 percent is deposited in the State Courts Revenue Trust Fund.

Due to the loss of fees deposited in the State Courts Revenue Trust Fund, the bill is estimated to have a negative impact of \$3.6 million in Fiscal Year 2017-2018, and will continue to have a negative recurring impact of \$3.5 million.

The bill takes effect July 1, 2017.

#### II. **Present Situation:**

A person who commits a noncriminal traffic infraction and is issued a citation, must elect to appear before a designated official, pay the citation, or enter into a payment plan with the clerk of court within 30 days after the citation is issued to avoid having his or her driver license suspended. However, s. 318.14(9), F.S., provides that any person who does not hold a commercial driver license or commercial learner's permit and who is cited while driving a noncommercial vehicle for a noncriminal traffic infraction may, in lieu of a court appearance, elect to attend a basic driver improvement course approved by the DHSMV.

If the individual completes the course, adjudication is withheld and no points may be assessed against the individual's license. Additionally, 18 percent of the civil penalty imposed is deposited into the State Courts Revenue Trust Fund<sup>2</sup>. Prior to a law change in 2009, the

<sup>&</sup>lt;sup>1</sup> Section 318.14, F.S.

<sup>&</sup>lt;sup>2</sup> The State Courts Revenue Trust Fund was established in 2009, to be used for funding the activities of the state courts system. See chs. 2009-7 and 2011-19, Laws of Florida

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individual who was assessed the penalty received an 18 percent discount on the penalty if he or she completed a driver improvement course.<sup>3</sup>

The option to elect to attend a driver improvement program is not available for violations of:

- Sections 316.183(2), 316.187, or 316.189, F.S., violating the posted speed limit when the driver exceeds the posted speed limit by 30 miles per hour or more;
- Section 320.0605, F.S., not carrying the vehicle's certificate of registration while the vehicle is in use;
- Section 320.07(3)(a) or (b), F.S., operating a motor vehicle with an expired registration;
- Section 322.065, F.S., operating a motor vehicle with a driver license expired for six months or less; and
- Section 322.15(1), F.S., operating a motor vehicle without carrying a driver license.

The option to elect driver improvement school is only available if the person has not made this election in the preceding 12 months, and individuals are limited to no more than five such elections in their lifetime.

According to the DHSMV, in 2016, approximately 253,000 people elected to attend a driver improvement course (of which, 17,279 did not attend).<sup>4</sup> The cost of driver improvement courses range from \$15 to \$40, depending on the provider.<sup>5</sup>

### III. Effect of Proposed Changes:

**Section 1** of the bill amends s. 318.14(9), F.S., providing that if a person elects a driver improvement course, the civil penalty assessed will be reduced by 18 percent. The bill removes a provision that the 18 percent is deposited in the State Courts Revenue Trust Fund.

**Section 2** requires an individual who elects but does not attend a driver improvement course within the time specified by the court to pay the clerk of the court the reduced portion of the penalty.

**Section 3** provides the bill takes effect July 1, 2017.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

<sup>&</sup>lt;sup>3</sup> See ch. 2009-6, Laws of Florida

<sup>&</sup>lt;sup>4</sup> DHSMV, *2017 Agency Legislative Bill Analysis: SB 488* (Mar. 13, 2017) (on file with the Senate Committee on Transportation).

<sup>&</sup>lt;sup>5</sup> *Id*.

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#### C. Trust Funds Restrictions:

None.

## V. Fiscal Impact Statement:

#### A. Tax/Fee Issues:

The Revenue Estimating Committee (REC) reviewed the bill on February 17, 2017.<sup>6</sup> The REC estimates the bill will have a negative impact of \$3.6 million beginning Fiscal Year 2017-2018, and a recurring loss of \$3.5 million in Fiscal Years 2018 through 2022. Of those fees, the General Revenue Fund will be negatively impacted by \$300,000 each year, and the remainder of the impact is on the State Courts Revenue Trust Fund.

### B. Private Sector Impact:

The bill may have a positive fiscal impact on individuals who elect to attend a driver improvement course to receive an 18 percent discount off the assessed penalty. The bill may also positively impact providers of the driver improvement courses, as the bill further incentivizes electing to take a driver improvement course.

### C. Government Sector Impact:

The bill is estimated to create a negative ending balance of over \$1.2 million in the State Courts Revenue Trust Fund on June 30, 2018.<sup>7</sup> Without alternative revenue sources, clerks of court may be forced to reduce local expenditures.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 318.14 and 318.15.

#### IX. Additional Information:

#### A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

<sup>&</sup>lt;sup>6</sup> Office of Economic and Demographic Research, REC, *Article V Fees – HB 547 and SB 488* (Feb. 17, 2017), *available at* <a href="http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2017/\_pdf/page121-122.pdf">http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2017/\_pdf/page121-122.pdf</a> (last visited Mar. 16, 2017).

<sup>&</sup>lt;sup>7</sup> Office of the State Courts Administrator, 2017 Judicial Impact Statement – SB 488 (Mar. 8, 2017) (on file with the Senate Committee on Transportation).

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R	Amendments	•

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Stargel

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22-00307-17 2017488

A bill to be entitled
An act relating to noncriminal traffic infractions;
amending s. 318.14, F.S.; requiring a specified
reduction for a civil penalty under certain
circumstances; deleting the requirement that a
specified percentage of the civil penalty be deposited
in the State Courts Revenue Trust Fund; amending s.
318.15, F.S.; requiring a person to pay the clerk of
the court the specified percentage previously deducted
under certain circumstances; providing an effective
date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (9) of section 318.14, Florida Statutes, is amended to read:

318.14 Noncriminal traffic infractions; exception; procedures.—

(9) Any person who does not hold a commercial driver license or commercial learner's permit and who is cited while driving a noncommercial motor vehicle for an infraction under this section other than a violation of s. 316.183(2), s. 316.187, or s. 316.189 when the driver exceeds the posted limit by 30 miles per hour or more, s. 320.0605, s. 320.07(3)(a) or (b), s. 322.065, s. 322.15(1), s. 322.61, or s. 322.62 may, in lieu of a court appearance, elect to attend in the location of his or her choice within this state a basic driver improvement course approved by the Department of Highway Safety and Motor Vehicles. In such a case, adjudication must be withheld; and points, as provided by s. 322.27, may not be assessed; and any civil penalty that is imposed under s. 318.18(3) must be reduced by 18 percent. However, a person may not make an election under

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22-00307-17 2017488 this subsection if the person has made an election under this subsection in the preceding 12 months. A person may not make 35 more than five elections within his or her lifetime under this subsection. The requirement for community service under s. 37 318.18(8) is not waived by a plea of nolo contendere or by the withholding of adjudication of guilt by a court. If a person 38 makes an election to attend a basic driver improvement course under this subsection, 18 percent of the civil penalty imposed under s. 318.18(3) shall be deposited in the State Courts 41 42 Revenue Trust Fund; however, that portion is not revenue for 43 purposes of s. 28.36 and may not be used in establishing the budget of the clerk of the court under that section or s. 28.35. Section 2. Paragraph (b) of subsection (1) of section 45 318.15, Florida Statutes, is amended to read: 318.15 Failure to comply with civil penalty or to appear; 48 penalty.-49 (1) 50 (b) However, a person who elects to attend driver improvement school and has paid the civil penalty as provided in s. 318.14(9), but who subsequently fails to attend the driver improvement school within the time specified by the court shall be deemed to have admitted the infraction and shall be adjudicated guilty. In such a case in which there is was an 18-56 percent reduction pursuant to s. 318.14(9) as it existed before 57 February 1, 2009, the person must pay the clerk of the court that amount and a processing fee of up to \$18, after which no additional penalties, court costs, or surcharges may not shall be imposed for the violation. In all other such cases, the person must pay the clerk a processing fee of up to \$18, after

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which no additional penalties, court costs, or surcharges may

not shall be imposed for the violation. The clerk of the court

shall notify the department of the person's failure to attend

driver improvement school and points shall be assessed pursuant

to s. 322.27.

Section 3. This act shall take effect July 1, 2017.

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 ${\bf CODING:}$  Words  ${\bf stricken}$  are deletions; words  ${\bf \underline{underlined}}$  are additions.

# **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Topic Noncriminal Traffic Infractions Amendment Barcode (if applicable) Address 201 E. University Ave. - Rm 417 Phone 352-374-3644 FC 3260\
State Zip Email Speaking: For Against Information Waive Speaking: In Support Against (The Chair will read this information into the record.) Representing State Courts System Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes No While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

# **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date	is office the condition of	·	in conducting th	1	188 Number (if applicable)
Topic NON-CRIMINAL T	RAFFIC INF	PACTIONS		Amendmen	t Barcode (if applicable)
Name DIANA PADGETT					
Job Title GOVERNMENTAL C	ONSULTAN	Τ			
Address 1371 MILLSTREA	m RD.				2-4204
	•	20210		-	ulting e
City	State	<u> </u>	Liliali_E	ARTH LIK	iic. Ne i
Speaking: For Against Ir	formation	Waive Sp (The Chai		In Suppo	rt Against n into the record.)
Representing FLORIDA PR	OVIDERS F	OR TRAFF	IC SAF	ETY	
Appearing at request of Chair: Yes	S No	Lobbyist registe	ered with I	Legislature	Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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S-001 (10/14/14)

# **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

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9-001 (10/14/14)

03/22/2017	
Meeting Date	Bill Number (if applicable)
Topic Non crininal Traffic Infractions	Amendment Barcode (if applicable)
Name Sett Parain	
Job Title President / CEO	
Address Street Phone	(407) WAS-511V
	ett. paroin @ emerso.
Speaking: For Against Information Waive Speaking: (The Chair will read	In Support Against this information into the record.)
Representing American Salety Council	
Appearing at request of Chair: Yes No Lobbyist registered with	Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons we meeting. Those who do speak may be asked to limit their remarks so that as many persons a	vishing to speak to be heard at this s possible can be heard.

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# **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date	Bill Number (if applicable)
Topic Traffic Safety	Amendment Barcode (if applicable)
Name Lisa Henning	
Job Title Legislative Dire	tor
Address 242 Office Plan	2a Dr Phone 550-766-8608
Street	Emailfastegistative@gol.com
City Stat	
Speaking: For Against Information	ion Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Fraternal Ord	ier of Police
	No Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public tests meeting. Those who do speak may be asked to limit to	mony, time may not permit all persons wishing to speak to be heard at this heir remarks so that as many persons as possible can be heard.
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# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

-	Prepared	d By: The	Professional St	aff of the Committe	e on Transportation	
BILL:	SB 752					
INTRODUCER:	Senator Flore	es				
SUBJECT:	Financing of	Fixed-g	guideway Publ	ic Transit Projec	ts	
DATE:	March 21, 20	017	REVISED:			
ANALYST STAFF DIRECTOR		REFERENCE	ACTI	ON		
1. Price		Miller		TR	<b>Pre-meeting</b>	
2.				ATD		
3.				AP		

# I. Summary:

SB 752 revises the maximum percentage of funding the Florida Department of Transportation (FDOT) may provide for certain phases of fixed-guideway projects that are not approved for federal funding.

The fiscal impact on state and local governments is indeterminate. See Section V., "Fiscal Impact Statement," for details.

The bill takes effect July 1, 2017.

#### II. Present Situation:

Section 341.041(1), F.S., charges the FDOT with developing a statewide plan that provides for public transit needs at least five years in advance and sets out a number of program objectives related to the FDOT's transit responsibilities.

Section 341.051, F.S., requires the FDOT to prepare a public transit<sup>1</sup> plan, which must be included in the FDOT's tentative work program.<sup>2</sup> The FDOT's annual appropriation request for

<sup>&</sup>lt;sup>1</sup> "Public transit" is defined to mean "the transporting of people by conveyances, or systems of conveyance, traveling on land or water, local or regional in nature, and available for use by the public. Public transit systems may be either governmentally owned or privately owned. Public transit specifically includes those forms of transportation commonly known as 'paratransit.'" "Paratransit" is defined to mean "those elements of public transit which provide service between specific origins and destinations selected by the individual user with such service being provided at a time that is agreed upon by the user and the provider of the service. Paratransit service is provided by taxis, limousines, 'dial-a-ride' buses, and other demand-responsive operations that are characterized by their nonscheduled, nonfixed route nature." Section 341.051(5) and (6), F.S.

<sup>&</sup>lt;sup>2</sup> The FDOT is responsible for developing a five-year plan of transportation projects. Each of the FDOT's districts develops a "district work program," which is a five-year listing of transportation projects planned for each fiscal year, and submits it to the FDOT's central office for review. The central office then develops a "tentative work program" (TWP) based on the

BILL: SB 752 Page 2

public transit funds must be based on the funding required for the plan and must identify each project calling for a state expenditure of \$500,000 or more. Certain projects must be individually identified in the appropriation request, with a breakdown of funds showing capital and operating expense. Unless otherwise authorized, the FDOT is prohibited from entering into any agreement for a public transit project resulting in the ultimate expenditure or commitment of state funds in excess of \$5 million.<sup>3</sup>

Any project necessary to meet the program objectives identified in s. 341.041, F.S., that conforms to s. 341.051, F.S., and that is contained in the local transportation improvement program and the FDOT's adopted work program is eligible for state funding.<sup>4</sup> However, the project must be one of the types of projects identified in s. 341.051(4)(a)1, F.S. The level of the FDOT's authority to participate in project funding varies by project type.<sup>5</sup>

Section 341.051(5)(a), F.S., authorizes the FDOT to fund up to 50% of the nonfederal share of the costs, not to exceed the local share, of any eligible public transit capital project<sup>6</sup> or commuter assistance project<sup>7</sup> that is local in scope. Typically, for federally funded projects, the Federal Transit Administration participates in 50% of these capital costs, with FDOT and local funding participation at 25%. However, the FDOT's participation in the final design, right-of-way acquisition, and construction phases of an individual fixed-guideway project *not* approved for federal funding may not exceed 12.5% of the total cost of each phase.<sup>8</sup>

With limited exception, the FDOT administers these fixed-guideway projects in accordance with federal requirements for funding. Even if a project does not initially receive federal funding, advancing a project in accordance with federal requirements keeps open the potential for federal funds at later stages of the project. Due to limited resources, however, not all projects receive federal funding, even if the project was implemented from its beginning in a fashion consistent with federal requirements.

Some local entities are involved in ongoing efforts to develop transit alternatives. For example, the Strategic Miami Area Rapid Transit Plan, developed by Miami-Dade County and adopted by the Miami-Dade Metropolitan Planning Organization, is a plan to advance six rapid transit corridors to the project development and environmental study phase to determine the costs and

district work programs. The TWP is a future five-year listing of all projects planned for each fiscal year, setting forth all projects by phase to be undertaken during the ensuing fiscal year and planned for the successive four fiscal years. On July 1 of each year, the FDOT adopts the "adopted work program," which is the five-year listing of all projects planned for each fiscal year, including the current fiscal year. *See* s. 339.135, F.S.

<sup>&</sup>lt;sup>3</sup> Section 341.051(3), F.S.

<sup>&</sup>lt;sup>4</sup> Section 341.051(4), F.S.

<sup>&</sup>lt;sup>5</sup> The project types are service or transportation facilities provided by the FDOT, a public transit capital project, a commuter assistance project, a public transit service development project, an intercity bus service capital project, an intercity bus service project, or a transit corridor project. Section 341.051(4)(a)1., F.S.

<sup>&</sup>lt;sup>6</sup> A "public transit capital project" is "a project undertaken by a public agency to provide public transit to its constituency, and is limited to acquisition, design, construction, reconstruction, or improvement of a governmentally owned or operated transit system." Section 341.031(7), F.S.

<sup>&</sup>lt;sup>7</sup> The "commuter assistance *program*" is "financial and technical assistance by the department to promote alternatives to the use of automobiles by a single commuter." Program areas include ridesharing, transportation demand management, and transportation management association. Section 341.031(9), F.S.

<sup>&</sup>lt;sup>8</sup> Section 341.051(5)(a), F.S.

BILL: SB 752 Page 3

potential sources of funding for the project. The FDOT advises it is not reasonable to expect federal participation on more than one or two of these corridors, and, "The local position is that FDOT should still be authorized to provide the same amount to the project as if there was federal money included in the project." Otherwise, the differing participation levels, depending on whether a project is federally funded, penalize local efforts to advance projects with local funds, instead of supporting the commitment of local funds. The project is federally funded, penalize local efforts to advance projects with local funds, instead of supporting the commitment of local funds.

### III. Effect of Proposed Changes:

The bill amends s. 341.051(5)(a), F.S., to revise the level of FDOT funding participation in the final design, right-of-way acquisition, and construction phases of an individual fixed-guideway project not approved for federal funding from an amount not exceeding 12.5% of the total cost of each phase, to an amount not exceeding 25% of such cost. If enacted, the FDOT's authorized funding participation of up to 25% would be the same as the FDOT might contribute on a federally funded project. Local funding would replace the typical federal share.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

To the extent that the bill's provisions result in more public transit projects, users of public transit and users of roadways may experience increased mobility, reduced roadway congestion and vehicle emissions, and associated benefits.

<sup>&</sup>lt;sup>9</sup> *See* the Miami-Dade County website available at: <a href="http://www.miamidade.gov/citt/smart-plan.asp/">http://www.miamidade.gov/citt/smart-plan.asp/</a> (Last visited March 15, 2017.)

<sup>&</sup>lt;sup>10</sup> See the FDOT's analysis of SB 752. (On file in the Senate Transportation Committee.)

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# C. Government Sector Impact:

The FDOT advises an indeterminate increase in expenditures is expected if the FDOT increases funding participation from the current level.<sup>11</sup>

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill amends the following sections of the Florida Statutes: 341.051.

#### IX. Additional Information:

# A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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<sup>&</sup>lt;sup>11</sup> *Id*.

A bill to be entitled

Be It Enacted by the Legislature of the State of Florida:

(5) FUND PARTICIPATION; CAPITAL ASSISTANCE.-

any eligible public transit capital project or commuter

341.051, Florida Statutes, is amended to read:

intercity bus service programs and projects.-

percent of the total cost of each phase.

Section 1. Paragraph (a) of subsection (5) of section

(a) The department may fund up to 50 percent of the

assistance project that is local in scope.; except, However,

federal funding shall not exceed 25 an amount equal to 12.5

For purposes of this section, the term "net operating costs"

fares, or other sources of income to the project.

means all operating costs of a project less any federal funds,

Section 2. This act shall take effect July 1, 2017.

such funding and that departmental participation in the final design, right-of-way acquisition, and construction phases of an

individual fixed-guideway project that which is not approved for

nonfederal share of the costs, not to exceed the local share, of

341.051 Administration and financing of public transit and

By Senator Flores

39-00615A-17

2017752

An act relating to financing of fixed-guideway public transit projects; amending s. 341.051, F.S.; revising the amount of funding the Department of Transportation may provide for certain phases of fixed-guideway projects not approved for federal funding; providing

an effective date.

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## The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared By: 1	he Professional St	aff of the Committe	e on Transpo	rtation	
BILL:	CS/SB 784					
INTRODUCER:	Transportation Committee and Senators Gainer and Rouson					
SUBJECT:	Department of Highway Safety and Motor Vehicles					
DATE:	March 23, 2017	REVISED:				
ANALYST		AFF DIRECTOR	REFERENCE		ACTION	
. Jones	Mil	ler	TR	Fav/CS		
2.			ATD			
3.		_	AP			

## Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

## I. Summary:

CS/SB 784 makes numerous changes relating to the Department of Highway Safety and Motor Vehicles (DHSMV). Specifically, the bill:

- Creates a definition of an autocycle, requires occupants of autocycles to wear safety belts, and exempts drivers of autocycles from being required to have a motorcycle endorsement or motorcycles license, or from completing motorcycle knowledge and skills testing in order to operate the autocycle;
- Allows volunteers firefighters to use red and white, in addition to red, warning signals;
- Updates various commercial motor vehicle (CMV) regulations to address compatibility issues with federal law;
- Requires interstate charter buses to register as apportionable vehicles;
- Changes references to the organization "Prevent Blindness Florida" to "Preserve Vision Florida":
- Increases the time-frame apportionable vehicles must replace their license plates from annually to every five years;
- Allows a person driving a rental vehicle who is stopped by a law enforcement officer or agent of the DHSMV to show an electronic copy of a rental agreement;
- Removes specialty license plates from statute that have been discontinued by the DHSMV;
- Creates a Purple Heart motorcycle license plate and a Bronze Star license plate;
- Makes numerous changes to transporter license plates, including requiring more information from applicants for transporter plates and adding penalties for the misuse of such plates;

• Allows a person diagnosed with posttraumatic stress disorder (PTSD) or traumatic brain injury (TBI) to be eligible to receive a "D" designation on his or her identification (ID) card;

- Increases the amount of time a Florida Highway Patrol (FHP) trooper must stay employed with the FHP to avoid having to reimburse training costs from two years to three years;
- Revises DHSMV reporting requirements relating to driver license suspensions for persons who do not meet school attendance requirements;
- Authorizes tax collectors to retain fees or a portion of fees when they administer subsequent driver license examinations or reinstate licenses;
- Allows the DHSMV to issue a no-fee replacement identification card upon proof to the DHSMV that the card was stolen;
- Provides the option for expedited shipping of a driver license or identification card;
- Removes an obsolete provision relating to specialty driver licenses; and
- Amends numerous cross-references to reflect changes made by the bill.

The bill is intended to address a broad range of federal compliance, customer service and administrative efficiency issues; however, these changes have various indeterminate positive and negative fiscal impacts and the total fiscal impact of the bill is unknown. See V. Fiscal Impact Statement for additional information.

The bill takes effect October 1, 2017.

#### II. Present Situation:

Due to the disparate issues in the bill, the present situation for each section is discussed below in conjunction with the Effect of the Proposed Changes.

## III. Effect of Proposed Changes:

**Autocycles (Sections 1, 6, 7, 20, and 24)** 

#### Present Situation

An autocycle is commonly defined as a three-wheel motorcycle that has a steering wheel and seating that does not require the operator to straddle or sit astride it.<sup>1</sup> The term "autocycle" is not defined in federal law; however, as of February 2016, at least 22 states have created statutory definitions for an autocycle.<sup>2</sup> Currently, the DHSMV registers autocycles as motorcycles.<sup>3</sup> This

<sup>&</sup>lt;sup>1</sup> American Association of Motor Vehicle Administrators (AAMVA), *Best Practices for the Regulation of Three-Wheel Vehicles* (October 2013), *available at* http://www.aamva.org/3wheelvehiclebp/ at p. 4 (last visited Mar. 22, 2017).

<sup>&</sup>lt;sup>2</sup> National Conference of State Legislatures (NCSL), *Traffic Safety Trends – State Legislative Action 2015* (Feb. 2016), *available at* <a href="http://www.ncsl.org/Documents/transportation/2015">http://www.ncsl.org/Documents/transportation/2015</a> Traffic Safety Trends.pdf at p. 23 (last visited Mar. 22, 2017).

<sup>&</sup>lt;sup>3</sup> DHSMV Technical Advisory RS/TL16-015, *Registering the Slingshot* (June 20, 2016), *available at* <a href="https://www.flhsmv.gov/dmv/bulletins/2016/ta\_rst116-015.pdf">https://www.flhsmv.gov/dmv/bulletins/2016/ta\_rst116-015.pdf</a>

means operators of autocycles, generally, are not required to maintain insurance<sup>4</sup> or wear safety belts<sup>5</sup>, but are required to:

- Maintain a motorcycle endorsement or motorcycle license;<sup>6</sup>
- Wear a helmet, unless over 21 years of age with at least \$10,000 of medical insurance or riding in an enclosed cab;<sup>7</sup> and
- Wear eye protection<sup>8</sup>;

Since autocycles share more characteristics with passenger motor vehicles than motorcycles, some of the motorcycle requirements, or lack of requirements, may or may not be necessary for autocycles. For example, studies suggest a motorcycle endorsement or motorcycle license should not be required for operating an autocycle. Motorcycle rider courses primarily focus on operating a motorcycle in which the operator sits astride the saddle and uses handlebars, while using his or her body weight, balance, and position on the motorcycle to corner or stop; however, operating an autocycle requires mechanics similar to a passenger motor vehicle. At least 21 states do not require a motorcycle endorsement or motorcycle license to operate an autocycle. <sup>10</sup>

There is little research or crash data available concerning the safety of autocycles. Since autocycles fall under the definition of a motorcycle they are only required to meet the federal safety standards required for motorcycles; thus, autocycles are not required to meet the crash safety standards or occupant safety criteria that a regular passenger motor vehicle is required to meet. The National Highway Traffic Safety Administration (NHTSA) has concerns that the overall appearance of autocycles, being closer to the appearance of a car than a motorcycle, may cause people to think autocycles are as safe as passenger motor vehicles.<sup>11</sup>

## Effect of Proposed Changes

Section 1 amends s. 316.003, F.S., defining an autocycle as a three-wheel motorcycle that has two wheels in the front and one wheel in the back, is equipped with a roll cage or roll hoops, safety belts for each occupant, antilock brakes, a steering wheel, and seating that does not require the operator to straddle or sit astride it and is manufactured by a National Highway Traffic Safety Administration (NHTSA) registered manufacturer in accordance with the applicable federal motorcycle safety standards.

Sections 1 and 7 include an autocycle in the definition of a motorcycle. Also, the definition of motorcycle is amended to exempt a vehicle in which the operator is enclosed by a cabin unless the vehicle meets the requirements set forth by the NHTSA for a motorcycle.

Section 6 requires that the operator, front seat passenger, and any passenger under the age of 18 years old in an autocycle wear a safety belt.

<sup>&</sup>lt;sup>4</sup> See ch. 324, F.S., on Motor Vehicle Financial Responsibility.

<sup>&</sup>lt;sup>5</sup> See s. 316.614(3)(a)5., F.S.

<sup>&</sup>lt;sup>6</sup> Section 322.03(4), F.S.

<sup>&</sup>lt;sup>7</sup> Section 316.211, F.S.

<sup>&</sup>lt;sup>8</sup> Section 316.211(2), F.S.

<sup>&</sup>lt;sup>9</sup> AAMVA, supra note 1 at p. 5 and 9

<sup>&</sup>lt;sup>10</sup> NCSL, *supra* note 2

<sup>&</sup>lt;sup>11</sup> AAMVA, supra note 2 at p. 2

Sections 20 and 24 exempt operators of an autocycle from needing a motorcycle endorsement or motorcycle license, and from needing to complete motorcycle skills and motorcycle knowledge testing to operate an autocycle.

## Volunteer Firefighters – Red and White Warning Signals (Sections 2, 3, and 19)

#### **Present Situation**

Section 316.2397, F.S., authorizes vehicles of the fire department and fire patrol, including vehicles of permitted volunteer firefighters, to show or display red warning signals. Specifically, active volunteer firefighters are authorized to display such red lights or warning signals if the volunteer firefighter has secured a written permit from the chief executive officers of the firefighting organization allowing the use of such signals. This permit is required to be carried at all times while the firefighter displays the red warning signals. The active firefighter may display red lights on their privately owned vehicle while en route to a fire or other emergency in the line of duty, or while en route to the fire station for the purpose of proceeding to a fire or other emergency.<sup>12</sup>

Section 316.2398, F.S., requires that the warning signals must be visible from the front and rear of the vehicle, and requires:

- No more than two red warning signals may be displayed; and
- No inscription of any kind may appear across the face of the lens of the warning signal.

A violation of these requirements is a nonmoving violation, punishable as provided in ch. 318<sup>13</sup>, and any volunteer firefighter who violates these requirements shall be dismissed from membership in the firefighting organization.<sup>14</sup>

## Effect of Proposed Changes

The bill adds that volunteer firefighters may use red or *red and white* warning signals where provided by law. All of the conditions and restrictions in current law for the use of red warning signals will remain applicable to the use of red and white warning signals.

## Federal Motor Carrier Safety Administration Compatibility (Section 4)

#### Present Situation

The Federal Motor Carrier Safety Administration (FMCSA) was established within the United State Department of Transportation on January 1, 2000. Its primary mission is to prevent commercial motor vehicle (CMV)-related fatalities and injuries.<sup>15</sup>

<sup>&</sup>lt;sup>12</sup> Section 316.2398(1), F.S.

<sup>&</sup>lt;sup>13</sup> Chapter 318.18, F.S., provides that a nonmoving traffic violation is a \$30 penalty plus court costs. This could result in a penalty and costs totaling up to \$108.

<sup>&</sup>lt;sup>14</sup> Section 316.2398(5), F.S.

<sup>&</sup>lt;sup>15</sup> FMCSA website, *About Us, available at https://www.fmcsa.dot.gov/mission/about-us* (last visited Feb. 23, 2017).

Section 316.302, F.S., provides that all owners and drivers of CMVs<sup>16</sup> operated on the public highways of this state while engaged in *interstate* commerce are subject to the rules and regulations contained in the following parts of the Federal Motor Carrier Safety Regulations<sup>17</sup>:

- Part 382, Controlled Substance and Alcohol Use and Testing;
- Part 385, Safety Fitness Procedures;
- Part 390, General Federal Motor Carrier Safety Regulations;
- Part 391, Qualifications of Drivers;
- Part 392, Driving of Commercial Motor Vehicles;
- Part 393, Parts and Accessories Necessary for Safe Operation;
- Part 395, Hours of Service of Drivers;
- Part 396, Inspection, Repair, and Maintenance; and
- Part 397, Transportation of Hazardous Materials; Driving and Parking Rules.

Owners and drivers of CMVs engaged in *intrastate* commerce are subject to the same rules and regulations, unless otherwise provided in s. 316.302, F.S., as such rules and regulations existed on December 31, 2012.<sup>18</sup> To remain compatible with the Federal Motor Carrier Safety Regulations, states generally have up to three years from the effective date of new federal requirements to adopt and enforce such requirements.<sup>19</sup> States that remain incompatible risk losing federal funding. A 2007 Florida State Motor Carrier Safety Assistance Program (MCSAP) review found that the Florida Statutes contain multiple compatibility issues.<sup>20</sup>

## 2007 Florida State MCSAP Review Findings

Section 316.302(1)(b), F.S., provides an exception from 49 C.F.R. s. 390.5 as it relates to the definition of a bus, which is defined as "any motor vehicle designed, constructed, and/or used for the transportation of passengers, including taxicabs." Florida law excludes taxicabs from the definition of a bus. <sup>21</sup> The MCSAP Review noted that Florida Statutes "exempting, from the definition of a bus, taxicabs as it applies to the intrastate private transportation of passengers, is not compatible" with Federal law. <sup>22</sup>

Federal law prohibits certain lamps and reflective devices from being obscured on CMVs.<sup>23</sup> However, s. 316.215(5), F.S., provides an exception from this requirement for front-end loading collection vehicles that are engaged in collecting solid waste or recyclable or recovered materials, and are being operated at less than 20 miles per hour with hazard-warning lights activated. According to the MCSAP review, federal law provides no such exemption.<sup>24</sup>

<sup>&</sup>lt;sup>16</sup> Section 316.003(12), F.S., defines "commercial motor vehicle" as "any self-propelled or towed vehicle used on the public highways in commerce to transport passengers or cargo, if such vehicle: (a) Has a gross vehicle weight rating of 10,000 pounds or more; (b) Is designed to transport more than 15 passengers, including the driver; or (c) Is used in the transportation of materials found to be hazardous for the purposes of the Hazardous Materials Transportation Act, as amended (49 U.S.C. ss. 1801 et seq.)."

<sup>&</sup>lt;sup>17</sup> 49 C.F.R. ch. III, subchapter B.

<sup>&</sup>lt;sup>18</sup> Section 316.302(1)(b), F.S.

<sup>&</sup>lt;sup>19</sup> 49 C.F.R. Appendix A to Part 355 – Guidelines for the Regulatory Review – State Determinations (2016)

<sup>&</sup>lt;sup>20</sup> 2007 Florida State MCSAP Review, *Summary Findings, Recommendations, and Noteworthy Practices* (June 2007) (on file with the Senate Committee on Transportation).

<sup>&</sup>lt;sup>21</sup> Section 316.003(6), F.S.

<sup>&</sup>lt;sup>22</sup> 2007 Florida State MCSAP Review, *supra* note 20 at p. 2, *FL/FI-1*.

<sup>&</sup>lt;sup>23</sup> 49 C.F.R. s. 393.9(b)

<sup>&</sup>lt;sup>24</sup> 2007 Florida State MCSAP Review, *supra* note 20 at p. 4, *FL/FI-7*.

Section 316.302(2)(d), F.S., provides an exemption from compliance with 49 C.F.R. s. 395.8, requiring driver's record of duty status, for drivers of CMVs if the driver:

- Is operating solely in intrastate commerce;
- Is not transporting any hazardous materials in amounts that require placarding<sup>25</sup>;
- Is within 150-air miles of the vehicle's base location; and
- Complies with specific federal requirements relating to hours of service. <sup>26</sup>

Additionally, state law provides that if a driver is not released from duty within 12 hours of arriving on duty, the motor carrier must maintain documentation of the driver's driving times throughout the duty period. The MCSAP review found that the exemption and alternate records requirement contained in s. 316.302(2)(d), F.S., does not comply with federal regulations because the federal exemption also requires that the driver return to the work reporting location and is released from work within 12 consecutive hours.<sup>27</sup>

Federal law allows a state to exempt a CMV from all or part of its laws or regulations relating to intrastate commerce if the vehicle's gross vehicle weight, gross vehicle weight rating, gross combined weight, or gross combined weight rating is less than 26,001, and the vehicle is not:

- Transporting hazardous materials requiring a placard; or
- Designed or used to transport 16 or more people, including the driver. <sup>28</sup>

However, s. 316.302(2)(f), F.S., provides exemptions from federal laws or regulations for a person who operates a CMV solely in intrastate commerce, having a *declared* gross vehicle weight of less than 26,001 pounds, and who is not transporting hazardous materials in an amount that requires placarding, or who is transporting petroleum products. According to the MCSAP Review, the State interprets this statute as exempting such vehicles transporting petroleum products even if a hazardous materials placard is required, which is not in compliance with federal regulations.<sup>29</sup>

## Maximum Driving Time

Section 316.302(2), F.S., provides prohibitions to length of time CMV drivers may drive, as well as exemptions from federal requirements for specified vehicles. Section 316.302(2)(b), F.S., provides that a person who operates a CMV solely in intrastate commerce without any hazardous materials in amounts requiring placarding may not drive:

- More than 12 hours following 10 consecutive hours off duty; or
- For any period after the end of the 16<sup>th</sup> hour after coming on duty following 10 consecutive hours off duty.

Except as provided in the federal hours of service rules<sup>30</sup>, a person operating a CMV solely in intrastate commerce not transporting any hazardous material may not drive after having been on

<sup>&</sup>lt;sup>25</sup> Pursuant to 49 C.F.R. part 172

<sup>&</sup>lt;sup>26</sup> As provided in 49 C.F.R. s. 395.1(e)(1)(iii) and (v).

<sup>&</sup>lt;sup>27</sup> 2007 Florida State MCSAP Review, *supra* note 20 at p. 5, *FL/FI-8*.

<sup>&</sup>lt;sup>28</sup> 49 C.F.R. s. 350.341(a)

<sup>&</sup>lt;sup>29</sup> 2007 Florida State MCSAP Review, *supra* note 20 at p. 5, *FL/FI-3*.

<sup>30 49</sup> C.F.R. s. 395.1

duty more than 70 hours in any period of seven consecutive days or more than 80 hours in any period of eight consecutive days if the motor carrier operates every day of the week.<sup>31</sup> Upon request of DHSMV, motor carriers are required to furnish time records or other written verification so that DHSMV can determine compliance with the hours of service requirements. Falsification of time records is subject to a civil penalty not to exceed \$100.<sup>32</sup>

## Effect of Proposed Changes

The bill amends multiple provisions in s. 316.302, F.S., addressing Federal compatibility issues.

The bill amends s. 316.302(1), F.S., clarifying that the section applies to all CMVs except as provided in s. 316.302(3), F.S., relating to covered farm vehicles.

The bill amends s. 316.302(1)(b), F.S., removing an exception to federal law, as it relates to the definition of a bus.

The bill adopts federal laws that intrastate CMV owners and drivers are required to comply with as such federal rules and regulations existed on December 31, 2016.<sup>33</sup> Examples of some of the regulations adopted that directly affect intrastate CMVs include:

- Requiring use of electronic logging devices by drivers required to prepare hours-of-service records of duty status;<sup>34</sup>
- Amending the definition of gross combination weight rating to provide clarification;<sup>35</sup> and
- Requiring the use of a Unified Registration System to submit required registration and biennial update information to the FMCSA.<sup>36</sup>

The bill amends s. 316.302(1)(d), F.S., removing an exemption from Federal law allowing specified CMVs to obscure certain lighting or reflective devices.

Due to changes in federal law, the bill amends s. 316.302(2)(a), F.S., to provide clarity that drivers of intrastate CMVs that are not transporting hazardous materials requiring placarding are exempt from 49 C.F.R. s. 395.3, which provides maximum driving times for property-carrying

<sup>32</sup> This penalty is found in 316.302(2)(c), F.S.; However, s. 316.3025, F.S., relating to CMV penalties, provides that a penalty of \$100 may be assessed for a violation of s. 316.302(2)(b) or (c), F.S.

<sup>&</sup>lt;sup>31</sup> Section 316.302(2)(c), F.S.

<sup>&</sup>lt;sup>33</sup> A list of Final Rules adopted as of December 31, 2016, that affect FMCSA rules and regulations are available on the FMCSA website, *Rulemaking Documents, available at* 

https://www.fmcsa.dot.gov/regulations/search/rulemaking?keyword=&dt=final&topic= (last visited Mar. 13, 2017).

<sup>&</sup>lt;sup>34</sup> Electronic Logging Devices and Hours of Service Supporting Documents, 80 Fed. Reg. 78291 (Dec. 16, 2015), *available at* <a href="https://www.federalregister.gov/documents/2015/12/16/2015-31336/electronic-logging-devices-and-hours-of-service-supporting-documents">https://www.federalregister.gov/documents/2015/12/16/2015-31336/electronic-logging-devices-and-hours-of-service-supporting-documents</a> (last visited Mar. 6, 2017).

<sup>&</sup>lt;sup>35</sup> Gross Combination Weight Rating; Definition, 79 Fed. Reg. 15245 (Mar. 19, 2014), *available at* <a href="https://www.federalregister.gov/documents/2014/03/19/2014-05502/gross-combination-weight-rating-definition">https://www.federalregister.gov/documents/2014/03/19/2014-05502/gross-combination-weight-rating-definition</a> (last visited Mar. 13, 2017).

<sup>&</sup>lt;sup>36</sup> Unified Registration System, 78 Fed. Reg. 52607 (Aug. 23, 2013), *available at* <a href="https://www.federalregister.gov/documents/2013/08/23/2013-20446/unified-registration-system">https://www.federalregister.gov/documents/2013/08/23/2013-20446/unified-registration-system</a> (last visited Mar. 13, 2017). However, the system is currently delayed until all necessary data is transferred to the new database and that is compatible with State partners. See 82 Fed. Reg. 5292.

vehicles. These drivers continue to be subject to the maximum driving times required by state law.

The bill removes a duplicate penalty for falsifying hours of service records from s. 316.302(2)(c), F.S.

Section 316.302(2)(d), F.S., is amended to provide that to be exempt from being required to maintain records of duty status for short-haul drivers the driver must also return to the work reporting location and be released from work within 12 consecutive hours.

Lastly, the bill amends s. 316.302(2)(f), F.S., removing specified exemptions for drivers transporting petroleum products. The bill also removes that these exemptions apply when a CMV has a *declared* gross vehicle weight of less than 26,001 pounds. This criterion is changed to CMVs having a *gross vehicle weight*, *gross vehicle weight rating*, *and gross combined weight rating* of less than 26,001 pounds.

## Commercial Motor Vehicle Operator Disqualifications (Sections 5 and 27)

#### **Present Situation**

Federal and state law prohibit drivers of commercial motor vehicles from texting while driving a commercial motor vehicle (CMV) and from using a hand-held mobile telephone while driving a CMV.<sup>37</sup> Section 316.3025, F.S., provides that a driver who violates these laws may be assessed a civil penalty of:

- \$500 for the first violation;
- \$1,000 and a 60-day CDL disqualification for a second violation; and
- \$2,750 and a 120-day CDL disqualification for a third and subsequent violation.

However, federal law requires the 60 and 120-day CDL disqualification for these offenses to be assessed for any combination of certain serious traffic violations during a 3-year period. Specifically, federal law requires, for offenses occurring within a 3-year period while operating a CMV, a 60-day CDL disqualification for a second conviction and a 120-day CDL disqualification for a third or subsequent conviction of any combination of the following offenses<sup>38</sup>:

- Excessive speeding (15 mph or more over the posted speed limit);
- Reckless driving:
- Improper lane changes;
- Following too closely;
- A violation of any state or local law relating to motor vehicle traffic control arising in connection with a fatal accident;
- Driving a CMV:
  - Without obtaining a CDL;
  - Without a CDL in the driver's possession;
  - Without the proper class of CDL or endorsements required;

<sup>&</sup>lt;sup>37</sup> See 49 C.F.R. ss. 392.80 and 392.82, and s. 316.3025, F.S.

<sup>&</sup>lt;sup>38</sup> 49 C.F.R. s. 383.51 (2015), *Table 2, available at* <a href="https://www.gpo.gov/fdsys/pkg/CFR-2015-title49-vol5/pdf/CFR-2015-title49-vol5-subtitleB-chapIII-subchapB.pdf">https://www.gpo.gov/fdsys/pkg/CFR-2015-title49-vol5/pdf/CFR-2015-title49-vol5-subtitleB-chapIII-subchapB.pdf</a> at p. 206-207 (last visited Feb 9, 2017).

• Violating a state or local law or ordinance on motor vehicle traffic control prohibiting:

- o Texting while driving a CMV; or
- o Use of a hand-held mobile telephone while driving a CMV.

With the exception of texting while driving a CMV and the use of a hand-held mobile phone while driving a CMV, the above penalties and offenses are in state law.<sup>39</sup> To align with federal law, these two offenses need to be added to the list of disqualifying offenses in s. 316.3025, F.S. According to the DHSMV, non-compliance could result in a loss of federal highway funds.<sup>40</sup>

## Effect of Proposed Changes

The bill removes the commercial driver license disqualification penalty for texting while driving a CMV and using a hand-held mobile telephone while driving a CMV from s. 316.3025, and adds those offenses to the list of serious disqualifying offenses while operating a commercial motor vehicle listed in s. 322.61, F.S. This change aligns Florida law with federal regulations.

## **International Registration Plan – Charter Buses (Section 7)**

#### **Present Situation**

The International Registration Plan (IRP) is a registration reciprocity agreement among all states in the contiguous United States, the District of Columbia, and several Canadian provinces. It provides for the payment of license fees based on fleet operation in various member jurisdictions.<sup>41</sup> This allows carriers to operate inter-jurisdictionally while only needing to register its vehicles in its base jurisdiction, which is the state or province where the registrant has an established place of business<sup>42</sup>.

All apportionable vehicles domiciled in the state are required to be registered in accordance with the IRP and display "Apportioned" license plates. 43 Motor carriers registered under the IRP are also required to maintain specified records for the DHSMV, and may have their registrations and license plates withheld if:44

- An identifying number issued by the federal agency responsible for motor carrier safety is not provided for the motor carrier and entity responsible for motor carrier safety for each motor vehicle; or
- A motor carrier or vehicle owner has been prohibited from operating by a federal or state agency responsible for motor carrier safety.

Additionally, the DHSMV has authority to suspend, with notice, any commercial motor vehicle or license plate issued to a motor carrier or vehicle owner who has been prohibited from

<sup>&</sup>lt;sup>39</sup> See s. 322.61(1), F.S.

<sup>&</sup>lt;sup>40</sup> Meeting with the DHSMV and Senate Transportation Committee Staff (Jan. 23, 2017).

<sup>&</sup>lt;sup>41</sup> International Registration Plan, Inc., *About IRP*, http://www.irponline.org/?page=AboutIRP (last visited Feb. 1, 2017).

<sup>&</sup>lt;sup>42</sup> As defined by the IRP, (January 2017) available at

http://c.ymcdn.com/sites/www.irponline.org/resource/resmgr/publications/IRP agreement eff january 1 .pdf at p. 16 (last visited Feb. 1, 2017).

<sup>&</sup>lt;sup>43</sup> Section 320.0715(1), F.S.

<sup>&</sup>lt;sup>44</sup> Section 320.0715(4), F.S.

operating by a federal or state agency responsible for motor carrier safety. <sup>45</sup> Apportionable vehicles that do not regularly operate in a particular jurisdiction also have the option to register for trip permits in order to operate in IRP member jurisdictions for limited periods where they do not pay license taxes. <sup>46</sup>

The IRP defines an apportionable vehicle as:<sup>47</sup>

[A]ny Power Unit that is used or intended for use in two or more Member Jurisdictions and that is used for the transportation of persons for hire or designed, used, or maintained primarily for the transportation of property, and:

- (i) Has two Axles and a gross Vehicle weight or registered gross Vehicle weight in excess of 26,000 pounds, or
- (ii) Has three or more Axles, regardless of weight, or
- (iii) Is used in combination, when the gross Vehicle weight of such combination exceeds 26,000 pounds.

The definition excludes a recreational vehicle, a vehicle displaying restricted plates, or a government-owned vehicle. However, those excluded vehicles may choose to register under the IRP.

Prior to January 1, 2016, charter buses were also excluded from having to register under the IRP, but retained the option to do so. The IRP was amended to remove charter buses from the exemption, requiring charter bus operations to register under the IRP. This registration ensures that charter bus operations will pay license fees to each jurisdiction it operates in, and prevents or suspends the registration of unsafe carriers. As of January 1, 2016, the DHSMV estimates that less than 200 charter bus carriers or companies within the state were required to register under the IRP in order for the state to remain compliant with the reciprocity agreement.

## Effect of Proposed Changes

Section 320.01, F.S., is amended to remove charter buses from the apportionable vehicle exclusion. This change is necessary to align with the requirements of the IRP. All charter buses operating interstate are now required to obtain an IRP registration or purchase trip permits.

<sup>&</sup>lt;sup>45</sup> Section 320.0715(4)(c), F.S.

<sup>&</sup>lt;sup>46</sup> See IRP, Inc., Trip Permits- Cost/Duration (May 2016), available at

http://www.irponline.org/resource/resmgr/Jurisdiction Info 2/Trip Permits 5.19.2016.xlsx (last visited Feb. 6, 2017).

<sup>&</sup>lt;sup>47</sup> International Registration Plan (Jan. 2017), available at

http://c.ymcdn.com/sites/www.irponline.org/resource/resmgr/publications/IRP\_agreement\_eff\_january\_1\_.pdf at p. 12-13 (last visited Feb. 2, 2017).

<sup>&</sup>lt;sup>48</sup> See IRP, Inc., Official Amendment to the International Registration Plan (June 2014)

http://c.ymcdn.com/sites/www.irponline.org/resource/resmgr/irp ballots/ballot 391.pdf (last visited Feb. 3, 2017).

<sup>&</sup>lt;sup>49</sup> Email from the DHSMV (Feb. 17, 2017) (on file with the Senate Committee on Transportation).

## Prevent Blindness Florida Organization Name Change (Sections 8, 14 and 22)

#### Present Situation

In May of 2016, the organization Prevent Blindness Florida changed their name to Preserve Vision Florida.<sup>50</sup>

#### Effect of Proposed Changes

The bill amends sections of the Florida Statutes pertaining to the DHSMV to recognize the organization's name change.

## **Issuance of Apportionable Vehicle Plates (Sections 9 and 11)**

## **Present Situation**

Registration license plates, which bear a graphic symbol and alphanumeric system of identification, are issued for a 10-year period. However, "Apportioned" license plates issued to vehicles registered under the International Registration Plan (IRP), are issued annually. <sup>51</sup> Each original plate costs \$28, which is deposited into the Highway Safety Operating Trust Fund (HSOTF). Apportioned vehicles are also issued an annual cab card that denotes the declared gross vehicle weight for each apportioned jurisdiction where the vehicle is authorized to operate. <sup>52</sup>

## Effect of Proposed Changes

The bill provides that beginning October 1, 2018, apportioned vehicles will be issued license plates valid for a 5-year period, instead of annually. If the license plate is damaged or worn prior to the end of the 5-year period, the DHSMV will replace it, upon application and surrender of the current plate, at no charge. Cab cards and validation stickers will continue to be issued annually, and the \$28 annual fee will apply to the issuance of an original or renewal validation sticker, instead of for the cost of the plate.

## **Electronic Rental Agreements (Section 10)**

#### **Present Situation**

Section 320.0605, F.S., provides that a person who rents or leases a vehicle is required to possess a true copy of rental or lease documentation for the motor vehicle at all times while the vehicle is being operated.<sup>53</sup> The documentation must include the following:

- Date of rental and time of exit from rental facility;
- Rental station identification;

<sup>&</sup>lt;sup>50</sup> Department of State, Division of Corporations – Sunbiz.org, *Preserve Vision Florida, Inc.* (May 4, 2016), <a href="http://search.sunbiz.org/Inquiry/CorporationSearch/ConvertTiffToPDF?storagePath=COR%5C2016%5C0509%5C84865905">http://search.sunbiz.org/Inquiry/CorporationSearch/ConvertTiffToPDF?storagePath=COR%5C2016%5C0509%5C84865905</a>. <a href="http://search.sunbiz.org/Inquiry/CorporationSearch/ConvertTiffToPDF?storagePath=COR%5C2016%5C0509%5C84865905">http://search/ConvertTiffToPDF?storagePath=COR%5C2016%5C0509%5C84865905</a>. <a href="http://search/ConvertTiffToPDF?storage">http://search/ConvertTiffToPDF?storage</a>. <a href="http:

<sup>&</sup>lt;sup>51</sup> Section 320.06(1)(b)1., F.S.

<sup>&</sup>lt;sup>52</sup> See IRP, Inc., State of Florida Apportioned Cab Card Sample, http://c.ymcdn.com/sites/www.irponline.org/resource/resmgr/cab\_cards/fl\_cc\_sample.pdf (last visited Feb. 8, 2017).

<sup>&</sup>lt;sup>53</sup> A person who cannot display such documentation upon request from an officer or agent of the DHSMV is guilty of a noncriminal traffic infraction, punishable as a nonmoving violation.

- Rental agreement number;
- Rental vehicle identification number;
- Rental vehicle license plate number and state of registration;
- Vehicle's make, model, and color;
- Vehicle's mileage; and
- Authorized renter's name.

## Effect of Proposed Changes

The bill authorizes a person to possess an *electronic copy* of the rental or lease documentation to be displayed upon the request of a law enforcement officer or an agent of the DHSMV. The bill provides that displaying the electronic copy does not constitute consent for the officer or agent to access any information on the device other than the displayed rental or lease documentation. The person who presents the device to the officer assumes liability for any resulting damage to the device.

The bill also removes that the rental or lease documentation must include the time of exit from the rental facility.

#### **Discontinued Specialty License Plates (Sections 12 and 13)**

#### **Present Situation**

The DHSMV must discontinue the issuance of any approved specialty license plate if the number of valid specialty plate registrations falls below 1,000 plates for at least 12 consecutive months, or discontinue the sale of presale vouchers if the approved plate does not sell at least 1,000 vouchers in 24 months.<sup>54</sup> The specialty license plate must also be discontinued if the organization no longer exists, stops providing services that are authorized to be funded from the annual use fee proceeds, or pursuant to an organizational recipient's request.<sup>55</sup>

The following specialty license plates have been discontinued by the DHSMV:

- The American Red Cross plate for failing to meet sales requirements;<sup>56</sup>
- The Donate Organs Pass It On plate because the organization has closed;<sup>57</sup> and
- The St. Johns River plate and Hispanic Achievers plate for not meeting presale requirements. 58

## Effect of Proposed Changes

The bill removes the American Red Cross plate, the Donate Organs Pass It On plate, the St. Johns River plate, and the Hispanic Achievers plate from law.

<sup>&</sup>lt;sup>54</sup> Sections 320.08056(8)(a) and 320.08053(1)(b), F.S.; Florida collegiate plates are exempt from these requirements.

<sup>&</sup>lt;sup>55</sup> Section 320.08056(8)(b), F.S.

<sup>&</sup>lt;sup>56</sup> DHSMV Technical Advisory RS/TL16-009, *American Red Cross Specialty License Plate* (April 6, 2016), *available at* https://www.flhsmv.gov/dmv/bulletins/2016/ta\_rstl16-009.pdf (last visited Mar. 22, 2017).

<sup>&</sup>lt;sup>57</sup> DHSMV Technical Advisory RS/TL16-019, *Deauthorization of Donate Organs Pass It On Specialty License Plate* (July 15, 2016), *available at* <a href="https://www.flhsmv.gov/dmv/bulletins/2016/tarst116-019.pdf">https://www.flhsmv.gov/dmv/bulletins/2016/tarst116-019.pdf</a> (last visited Mar. 22, 2017).

<sup>&</sup>lt;sup>58</sup> After 24 months in the presale process, the Hispanic Achievers plate had 26 registrations and the St. Johns River plate had 45 registrations. See DHSMV website, *Pre-Sale Specialty License Plate Vouchers* (June 30, 2016), <a href="http://www.flhsmv.gov/specialtytags/PreSaleData.html">http://www.flhsmv.gov/specialtytags/PreSaleData.html</a> (last visited Mar. 22, 2017).

#### **Purple Heart Motorcycle Plate (Section 15)**

#### **Present Situation**

DHSMV currently offers multiple military special license plates available to certain military service members or veterans, but only offers two military motorcycle special plates: the Disabled Veteran motorcycle plate and the Paralyzed Vets of America motorcycle plate.<sup>59</sup>

## Purple Heart Medal

The Purple Heart is one of the oldest and most recognized American military medals, awarded to service members who were killed or wounded by enemy action. The Purple Heart differs from all other decorations in that an individual is not "recommended" for the decoration; rather he or she is entitled to it upon meeting specific criteria. The Purple Heart is ranked immediately behind the Bronze Star Medal and ahead of the Defense Meritorious Service Medal in order of precedence.

## Effect of Proposed Changes

The bill creates s. 320.0875, F.S., establishing a Purple Heart motorcycle special license plate. A Florida resident who owns or leases a motorcycle that is not used for hire or commercial use, and who was awarded a Purple Heart may receive a Purple Heart motorcycle license plate upon:

- Application to the DHSMV;
- Payment of the motorcycle license tax<sup>62</sup>; and
- Documentation acceptable to the DHSMV that he or she is a recipient of the Purple Heart medal.

The Purple Heart motorcycle plate shall be stamped with the words "Combat-wounded Veteran" followed by the serial number, the term "Purple Heart," and the likeness of the Purple Heart medal.

#### **Bronze Star License Plate (Section 16)**

#### Present Situation

Currently, there are 21 special military plates authorized in s. 320.089, F.S., available to military service members or veterans. <sup>63</sup> Special military plates authorized under this section are stamped

<sup>&</sup>lt;sup>59</sup> For plate samples, see DHSMV, *Military License Plates*, *available at* <a href="http://www.flhsmv.gov/specialtytags/miltags.html">http://www.flhsmv.gov/specialtytags/miltags.html</a> (last visited Mar. 22, 2017).

<sup>&</sup>lt;sup>60</sup> Paragraph 1-14(c), Army Regulation 600-8-22.

<sup>&</sup>lt;sup>61</sup> The Defense Meritorious Service Medal is awarded in the name of the Secretary of Defense to members of the Armed Forces of the United States who, after 3 November 1977, distinguished themselves by noncombat meritorious achievement or service.

<sup>&</sup>lt;sup>62</sup> Section 320.08(1)(a) and (c), F.S., provide the motorcycles have a flat license tax of \$10 plus a \$2.50 nonrefundable motorcycle education safety fee.

<sup>&</sup>lt;sup>63</sup> The 21 military special plates currently offered in s. 320.089, F.S., include plates available for the following types of service: Veteran or Woman Veteran of the U.S. Armed Forces, World War II, Korean War, or Vietnam War Veteran, Navy Submariner, Active or retired National Guard member or U.S. Reservists, Pearl Harbor survivor, recipient of the Combat Infantry Badge, Combat Medical Badge, Combat Action Badge, Combat Action Ribbon, Air Force Combat Action Medal,

with words consistent with the type of special plate issued, and include a likeness of the related campaign medal or badge, if applicable. Applicants for special military license plates authorized under this section are required to pay the annual license tax in s. 320.08, F.S., with the exception of certain disabled veterans who qualify for the Pearl Harbor, Purple Heart, or Prisoner of War plate, to whom such plates are issued at no cost. With the exception of Woman Veteran plates, the first \$100,000 of revenue generated annually from the sale of special use military plates is deposited into the Grants and Donations Trust Fund under the Veterans' Nursing Homes of Florida Act, as described in s. 296.38(2), F.S. Additional revenue is deposited into the State Homes for Veterans Trust Fund and used to construct, operate, and maintain domiciliary and nursing homes for veterans. <sup>65</sup>

## **Bronze Star Medal**

The Bronze Star Medal was established on February 4, 1944, to recognize those who served after December 6, 1941, in any capacity in or with the Armed Forces of the United States or a friendly foreign nation. The Bronze Star Medal is awarded to a person who distinguished himself or herself by heroic or meritorious service, not involving participation in aerial flight, in connection with military operations against an armed enemy; or while engaged in military operations involving conflict with an opposing armed force in which the United States is not a belligerent party. Recipients of the Bronze Star Medal must be receiving imminent danger pay while serving in a geographic area authorized for special pay. <sup>66</sup> In order of precedence, the Department of Defense (DoD) places the Bronze Star Medal seventh amongst DoD wide military decorations and awards following the Distinguished Flying Cross and preceding the Purple Heart. <sup>67</sup>

## Effect of Proposed Changes

The bill creates a special military license plate for recipients of the Bronze Star Medal. The plate will be stamped with the words "Bronze Star" and a likeness of the Bronze Star Medal. To receive a Bronze Star special military license plate, the individual must submit an application for the plate to the DHSMV, provide proof that he or she is a Bronze Star Medal recipient, and pay the appropriate license tax as provided in s. 320.08, F.S. Revenue generated from the sale of the Bronze Star plate is deposited in the Grants and Donations Trust Fund and the State Home for Veterans Trust Fund, both of which are administered by the FDVA.

The bill also makes technical changes to s. 320.089, F.S., to provide clarity.

Distinguished Flying Cross, or Purple Heart, former Prisoner of War, and service members or veterans of Operation Desert Shield, Desert Storm, Enduring Freedom, and Iraqi Freedom.

<sup>&</sup>lt;sup>64</sup> Section 320.089(1)(c) and (2)(a), F.S.

<sup>65</sup> Section 320.089(1)(b), F.S.

<sup>&</sup>lt;sup>66</sup> Department of the Army, *Military* Awards, Army Regulation 600-8-22 (June 25, 2015).

<sup>&</sup>lt;sup>67</sup> Department of Defense, *Manual of Military Decorations and Awards: DoD Service Awards – Campaign, Expeditionary, and Service Medals*, Manual No. 1348.33, Vol. 2 (May 15, 2015). The order of precedence for military awards varies by branch of service.

## **Transporter License Plates (Section 17)**

#### **Present Situation**

Section 320.133, F.S., allows the DHSMV to issue transporter license plates. Transporter plates are available for an applicant who, incidental to the conduct of the applicant's business, engages in the transporting of unregistered motor vehicles, and who pays a license tax and provides proof of liability insurance coverage of at least \$100,000. A transporter plate is valid for 1 year, beginning January 1 to December 31, for a flat license tax of \$101.25.<sup>68</sup> To apply for a transporter plate, the business applicant certifies he understands the plate may only be used for motor vehicles in possession of the business that are being transported in the course of the business.<sup>69</sup>

Types of businesses that may require the use of transporter plates include:

- Motor vehicle detail shops;
- Van conversion shops or other shops installing specialized equipment on vehicles;
- Businesses that transport mobile homes and recreational vehicles;
- Licensed repossessors; and
- Businesses that deliver unregistered vehicles (Drive away services).

Currently, there are 8,332 transporter license plates issued by the state, and approximately 4,618 businesses and individuals who have these plates issued to them.<sup>70</sup> There is no requirement for the business applying for the plate to prove it is engaged in transporting unregistered vehicles. The DHSMV has discovered businesses are using transporter license plates on company vehicles rather than on vehicles being transported for the business. According to DHSMV, it has little authority under current law to inquire as to whether the license plates are being used appropriately by applicants.<sup>71</sup>

#### Effect of Proposed Changes

The bill makes numerous changes to s. 320.133, F.S., concerning transporter license plates, including defining a "transporter license plate eligible business," requiring additional business information from applicants for transporter licenses, and adding penalties for improper use of transporter license plates.

The bill requires applicants for transporter license plates to provide proof satisfactory to the DHSMV that the business is a "transporter license plate eligible business," which is defined as a business engaged in the limited operation of unregistered motor vehicles or a repossessor who contracts with lending institutions to repossess or recover motor vehicles or mobile homes. Additionally, the application for a transporter license plate must include:

- The legal name of the person or persons applying for the license plate;
- The name of the business, and principal or principals of the business;

<sup>&</sup>lt;sup>68</sup> Sections 320.08(15) and 320.133(3), F.S.

<sup>&</sup>lt;sup>69</sup> See DHSMV, Application for Transporter License Plates (May 2011), available at https://www.flhsmv.gov/pdf/forms/83065.pdf (last visited Feb. 10, 2017).

<sup>&</sup>lt;sup>70</sup> DHSMV, *Legislative Package Talking Points* (Jan. 24, 2017) (on file with the Senate Committee on Transportation). <sup>71</sup> *Id.* 

- A description of the exact physical location of the place of business within the state;
- Proof of a garage liability insurance policy or a business automobile policy in the amount of \$100,000;
- Proof that the business is registered with the Division of Corporations of the Department of State to conduct business in the state; and
- A description of the business processes the business conducts that requires a need for a transporter license plate.

The business certificate of insurance must also indicate the number of transporter license plates reported to the insurance company, which will be the maximum number the DHSMV will issue to the applicant. The applicant is required to maintain such coverage for the entire transporter license plate registration period. The applicant is also required to maintain for two years records of use for each transporter license plate. Such records must be at the business's location and open to inspection by the DHSMV or any law enforcement agency during reasonable business hours.

The bill clarifies that the transporter license plate is only valid for use on an unregistered motor vehicle being transported in the course of the transporter's business and cannot be used on any motor vehicle that would require registration by the business. The DHSMV has authority to cancel any transporter license plate.

Finally, the bill adds penalties for the improper use of transporter license plates. Specifically:

- A person who sells or unlawfully possesses, distributes, or brokers a transporter license plate to be attached to any vehicle commits a second-degree misdemeanor<sup>72</sup>, and the plate is subject to removal;
- A person who fails to maintain true and accurate records of transporter license plate usage commits a second-degree misdemeanor<sup>73</sup>, all transporter plates issued to the person may be subject to cancellation, and the person is disqualified from future transporter license plate issuance;
- A person who operates a motor vehicle with a transporter license plate attached who fails to
  provide the registration issued for the transporter license plate and proof of required
  insurance commits a second-degree misdemeanor<sup>74</sup>, and the plate is subject to removal. This
  penalty does not apply to a person who contracts with dealers and auctions to transport motor
  vehicles; and
- A person who *knowingly and willfully* sells or unlawfully possesses, distributes, or brokers a transporter plate to avoid registering a vehicle that requires registration commits a first-degree misdemeanor<sup>75</sup>, and all transporter plates issued to the person's business are canceled and must be returned to the DHSMV;

<sup>&</sup>lt;sup>72</sup> The second-degree misdemeanor is punishable as provided in ss. 775.082 or 775.083, F.S., which is a definite term of imprisonment not exceeding 60 days or a fine of no more than \$500.

<sup>&</sup>lt;sup>73</sup> *Id*.

<sup>&</sup>lt;sup>74</sup> *Id*.

<sup>&</sup>lt;sup>75</sup> The first-degree misdemeanor is punishable as provided in ss. 775.82 or 775.083, which is a definite term of imprisonment not exceeding one year or a fine of no more than \$1,000.

## **FHP Law Enforcement Training Reimbursement (Section 18)**

#### **Present Situation**

Section 321.25, F.S., authorizes the DHSMV "to provide for the training of law enforcement officials and individuals in matters relating to the duties, functions, and powers of the Florida Highway Patrol..." The DHSMV is authorized to charge a fee for providing authorized training, as well as tuition, lodging, and meals. New FHP troopers receive 28 to 29 weeks of paid Law Enforcement Training at the FHP Training Academy. During this paid training, meals, lodging, equipment, and study materials are provided to FHP Academy trainees at no cost to the trainee. The DHSMV estimates that the cost of training and other course expenses to the DHSMV is approximately \$12,386 per trooper trainee.

In Florida, if an officer trainee who attends an approved training program at the expense of an employing agency terminates employment with such agency within two years after graduation from the basic recruit training program, he or she may be required to reimburse the employing agency for the full cost of tuition and other expenses. Section 943.16, F.S., allows an employing agency to institute a civil action to collect these expenses if it is not reimbursed, provided that the trainee signed acknowledgement of this requirement. Trainees are not required to reimburse the employing agency if they resign their law enforcement certification upon terminating employment. Additionally, an employing agency may waive the reimbursement requirement in part or in full for a trainee who terminates employment due to hardship or extenuating circumstances.

Since 2012, 86 FHP members terminated employment with the FHP within two years of completing training. According to the DHSMV, the FHP only pursues reimbursement if a trooper leaves within the two years to secure employment with another law enforcement agency. <sup>80</sup> An additional 37 FHP members terminated employment within the third year of completing FHP training.

## Effect of Proposed Changes

Section 321.21, F.S., relating specifically to FHP training provided at patrol schools, is amended to increase the employment period length to which the reimbursement requirement applies from two years to three years. If an FHP trainee terminates employment with FHP prior to completing three years of service, the DHSMV may require the trainee to reimburse the cost of the FHP training tuition and other course expenses.

The amended section retains that the DHSMV may institute a civil action to collect tuition and other related expenses if it is not reimbursed, provided the trainee signed written acknowledgement of the (3-year) requirement. Additionally, the DHSMV retains authority to waive the reimbursement requirement in part or in full if the trainee terminates employment due to hardship or extenuating circumstances. However, the amendment removes the ability of FHP

<sup>&</sup>lt;sup>76</sup> FHP, Be A Trooper-Requirements-Benefits, available at http://beatrooper.com/requirements/ (last visited Feb. 10, 2017).

<sup>&</sup>lt;sup>77</sup> Email from the DHSMV (Feb. 17, 2017) (on file with the Senate Committee on Transportation).

<sup>&</sup>lt;sup>78</sup> Section 943.16, F.S.

<sup>79</sup> I.A

<sup>80</sup> DHSMV, Legislative Package Talking Points (Jan. 24, 2017) (on file with the Senate Committee on Transportation).

trainees to resign their law enforcement certification upon termination in order to avoid having to reimburse the DHSMV for the cost of tuition and other course expenses.

## "D" Designation on ID card for Persons with PTSD or TBI (Section 21)

#### **Present Situation**

DHSMV may issue an identification card to any person who is 5 years of age or older, or any person who has a disability, regardless of age, who applies for a disabled parking permit<sup>81</sup> upon completion of an application and payment of a \$25 fee.<sup>82</sup>

Section 320.051(8)(e), F.S., provides that upon request by a person who has a developmental disability, or by a parent or guardian of a child or ward who has a developmental disability, DHSMV issue an identification card exhibiting a capital "D" for the person, child, or ward if the person or the parent or guardian of the child or ward submits:

- Payment of an additional \$1 fee; and
- Proof acceptable to DHSMV of a diagnosis by a licensed physician of a developmental disability.<sup>83</sup>

The above provision applies upon implementation of new designs for the driver license and identification card by the DHSMV.<sup>84</sup>

## Effect of Proposed Changes

The bill amends s. 322.051(8)(e)1., F.S., adding persons with post-traumatic stress disorder (PTSD)<sup>85</sup> or traumatic brain injury (TBI)<sup>86</sup> to those individuals who may receive the "D" designation on his or her identification card. This also applies to a parent or guardian's request for a child or ward.

<sup>&</sup>lt;sup>81</sup> Disabled parking permits are provided under s. 320.0848, F.S.

<sup>&</sup>lt;sup>82</sup> Section 322.051, F.S.

<sup>&</sup>lt;sup>83</sup> Section 393.063(12), F.S., defines "developmental disability" as a disorder or syndrome that is attributable to intellectual disability, cerebral palsy, autism, spina bifida, Down syndrome, Phelan-McDermid syndrome, or Prader-Willi syndrome; that manifests before the age of 18; and that constitutes a substantial handicap that can reasonably be expected to continue indefinitely.

<sup>84</sup> Section 3 of Ch. 2016-175, L.O.F.

<sup>&</sup>lt;sup>85</sup> PTSD is defined as a mental health condition that is triggered by a terrifying event. Symptoms include flashbacks, nightmares and severe anxiety, as well as uncontrollable thoughts about the event. See Mayo Clinic website, <a href="http://www.mayoclinic.org/diseases-conditions/post-traumatic-stress-disorder/home/ovc-20308548">http://www.mayoclinic.org/diseases-conditions/post-traumatic-stress-disorder/home/ovc-20308548</a> (last visited Mar. 23, 2017).

<sup>&</sup>lt;sup>86</sup> TBI occurs when an external mechanical force causes brain dysfunction; usually from a violent blow or jolt to the head or body. See Mayo Clinic website, <a href="http://www.mayoclinic.org/diseases-conditions/traumatic-brain-injury/basics/definition/con-20029302">http://www.mayoclinic.org/diseases-conditions/traumatic-brain-injury/basics/definition/con-20029302</a> (last visited Mar. 23, 2017).

## **Truancy Reporting (Section 23)**

#### **Present Situation**

A minor is not eligible for driving privileges unless he or she<sup>87</sup>:

• Is enrolled in a public school, nonpublic school, or home education and satisfies relevant attendance requirements;

- Has received a high school diploma, a high school equivalency diploma, a special diploma, or a certificate of high school completion;
- Is enrolled in a study course in preparation for the high school equivalency examination and satisfies relevant attendance requirements; or
- Has been issued a certificate of exemption or hardship waiver under.

Subsection 322.091(5), F.S., requires the DHSMV to submit a report quarterly to each school district containing the legal name, sex, date of birth, and social security number of each student whose driving privileges have been suspended under this section.

## Effect of Proposed Changes

Subsection 322.091(5), F.S. is amended to remove obsolete language. According to the DHSMV, access to this report is available to school boards electronically on an accessible website.<sup>88</sup> The report via the website is updated in real-time whenever a new student is added.

#### Tax Collector Fee Distribution (Sections 24 and 26)

#### **Present Situation**

In 2010, the Florida Legislature required all driver license issuance services be transferred to tax collectors who are constitutional officers under s. 1(d), Art. VIII of the State Constitution by June 30, 2015. 89 As part of that transfer, tax collectors retain portions of specified fees when processing certain driver license services. Additionally, tax collectors charge a \$6.25 service fee for completing driver license services. 90

Tax collectors are not currently able to retain portions of fees for some services that the tax collectors are regularly performing. For example, an applicant who fails an initial driving knowledge or skills test is required to pay a \$10 or \$20 fee, respectively, to be issued a subsequent test. These fees are deposited into the Highway Safety Operating Trust Fund (HSOTF), regardless of whether the DHSMV or the tax collectors administered the exam. <sup>91</sup>

Similarly, service fees for license reinstatements collected pursuant to s. 322.21(8), F.S., are deposited into the General Revenue Fund and HSOTF, regardless of whether the reinstatement was conducted by the DHSMV or tax collectors. Of the \$45 service fee to reinstate a driver license suspension, \$15 is deposited in the General Revenue Fund and \$30 in the HSOTF. Of the

<sup>&</sup>lt;sup>87</sup> Section 322.091, F.S.

<sup>&</sup>lt;sup>88</sup> Meeting with the DHSMV and Senate Transportation Committee Staff (Jan. 23, 2017).

<sup>&</sup>lt;sup>89</sup> Chapter 2010-163, Laws of Florida and s. 322.02(1), F.S.

<sup>&</sup>lt;sup>90</sup> Section 322.135(1)(c), F.S.

<sup>&</sup>lt;sup>91</sup> Section 322.12(1), F.S.

\$75 service fee to reinstate a driver license revocation or CDL disqualification, \$35 is deposited in the General Revenue Fund and \$40 in the HSOTF.

## Effect of Proposed Changes

The bill requires, for subsequent driver license initial knowledge and skills tests, that the tax collector retain the \$10 or \$20 fee for administering tests to applicants. The bill also requires the tax collectors to retain a portion of service fees when processing driver license reinstatements. If the reinstatement is processed by the tax collector:

- Of the \$45 fee for suspension reinstatement, \$15 shall be retained by the tax collector and \$15 shall be deposited into the HSOTF; and
- Of the \$75 fee for revocation or disqualification reinstatement, \$20 shall be retained by the tax collector, \$20 shall be deposited into the HSOTF, and \$35 shall be deposited into the General Revenue Fund.

## **Stolen Identification Cards (Section 25)**

#### **Present Situation**

Section 322.17, F.S., provides that in the event that an instruction permit or driver license is stolen from an individual, upon proof of identity and proof satisfactory to the DHSMV that such permit or license was stolen (generally, with copy of a police report), a replacement permit or license will be issued at no cost to the individual.

Replacement driver licenses and identification cards cost \$25. According to the DHSMV, in Fiscal Year 2015-2016, individuals reported approximately 7,123 stolen identification cards to the DHSMV.<sup>92</sup>

#### Effect of Proposed Changes

Section 322.17, F.S., is amended to include that identification cards shall be replaced at no cost to an individual who provides proof of identity and proof satisfactory to the DHSMV that the card was stolen.

#### **Specialty Driver License or Identification Cards (Section 26)**

#### **Present Situation**

Section 322.1415, F.S., provided authority for DHSMV to issue specialty driver licenses and identification cards recognizing, at a minimum, Florida universities, Florida professional sports teams, and all branches of the United States Armed Forces. Additionally, s. 322.1415(5), F.S. provided that the section was repealed effective August 31, 2016.

#### Effect of Proposed Changes

The bill removes an obsolete reference to specialty driver license and identification card costs from s. 322.21, F.S.

<sup>&</sup>lt;sup>92</sup> DHSMV, Legislative Package Talking Points (Jan. 24, 2017) (on file with the Senate Committee on Transportation).

## **Expedited Shipping Service (Section 26)**

#### **Present Situation**

The DHSMV is not currently authorized to offer expedited shipping services for renewal or replacement driver licenses or identification cards. The fastest way to receive a renewal or replacement driver license or identification card is to go in-person to a Florida driver license office. However, for individuals out-of-state or who cannot get to a driver license office, renewals and replacement driver licenses or identification cards may be requested using a convenience service<sup>93</sup>, including the DHSMV's virtual office<sup>94</sup>.

According to the DHSMV, it can take seven to fourteen days to receive a renewal or replacement driver license or identification card after it is ordered from the DHSMV's virtual office.

#### Effect of Proposed Changes

The bill provides that an applicant for a renewal or replacement driver license or identification card, when using a convenience service, will have the option to request expedited shipping. If the applicant chooses expedited shipping, the DHSMV shall issue the license or identification card within five working days of receiving the application and will ship the license or card using an expedited mail service. The DHSMV may charge a fee for the expedited shipping that does not exceed the cost of the expedited mail service. This shipping fee is in addition to any fee that would have been charged for the license or card, excluding the expedited shipping. The DHSMV shall deposit expedited shipping fees into the Highway Safety Operating Trust Fund.

## **Amending Cross-References (Sections 28-33)**

The bill amends numerous cross-references to reflect changes made by the bill.

#### **Effective Date (Section 34)**

This bill takes effect October 1, 2017.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

<sup>&</sup>lt;sup>93</sup> Section 322.01(10), F.S., defines "convenience service" as "any means whereby an individual conducts a transaction with the department other than in person."

<sup>&</sup>lt;sup>94</sup> Available at <a href="https://services.flhsmv.gov/virtualoffice/Lobby.aspx">https://services.flhsmv.gov/virtualoffice/Lobby.aspx</a> (last visited Feb. 13, 2017).

## V. Fiscal Impact Statement:

#### A. Tax/Fee Issues:

The Revenue Estimating Conference (REC) reviewed identical sections of the bill on March 10, 2017. The REC estimates that replacing stolen identification cards at no charge to a customer (section 10 of the bill) will have an insignificant negative impact to the General Revenue Fund until Fiscal Years 2020 through 2022, when it will have a negative impact of \$100,000 annually.

The REC estimates that allowing local tax collectors to retain fees or portions of fees for administering subsequent driver license examinations or reinstating licenses (sections 9 and 11) will shift approximately \$5 million from the HSOTF and \$400,000 from the General Revenue Fund each year to the local tax collectors.

Additionally, the REC estimates, authorizing expedited shipping fees for driver licenses and identification cards (section 11) will have a positive indeterminate impact to the extent that expedited shipping is requested.

## B. Private Sector Impact:

The bill may have a positive impact on individuals who are issued a free replacement identification card to replace a stolen card (section 25), as well as CMV operators who may replace a damaged apportioned license plate at no charge (sections 9 and 11). In addition, operators of autocycles (sections 20 and 24) will not be required to obtain a motorcycle license or endorsement license, or to complete a motorcycle safety course and a motorcycle knowledge and skills test currently required to obtain such a license or endorsement.

However, the bill may have a negative impact on individuals or businesses who misuse transporter license plates due to the added penalties for their misuse (section 17)).

The bill will have an indeterminate impact on the CMV industry as a result of changes made to CMV requirements within the bill (sections 1, 5, and 27).

## C. Government Sector Impact:

The bill makes changes to address compliance issues with federal laws relating to commercial motor vehicles (sections 1, 5, and 27). According to the DHSMV, Florida failing to comply with FMCSA compatibility requirements could result in a reduction of up to four percent of Federal-aid highway funds following the first year of noncompliance and up to eight percent for subsequent years. 96 Noncompliance could also affect the potential awarding of future grants.

<sup>&</sup>lt;sup>95</sup> Office of Economic and Demographic Research, Revenue Estimating Conference, *Highway Safety Fees – HB 545* (Mar. 10, 2017), *available at* <a href="http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2017/\_pdf/Impact0310.pdf">http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2017/\_pdf/Impact0310.pdf</a> at p. 22-30 (last visited Mar. 15, 2017).

<sup>&</sup>lt;sup>96</sup> Email from the DHSMV (Feb. 17, 2017) (on file with the Senate Committee on Transportation).

To the extent that FHP troopers leave the FHP for another agency between their second and third year of service, the DHSMV may receive reimbursement for training costs from the individual (section 18). The DHSMV estimates that the cost of training and other course expenses to the DHSMV is approximately \$12,386 per trooper trainee. <sup>97</sup>

The DHSMV will likely incur programming costs associated with changes made by the bill, as well as production costs to create Bronze Star license plates (section 16) and Purple Heart motorcycle plates (section 15).

The bill is intended to address a broad range of federal compliance, customer service and administrative efficiency issues; however, these changes have various indeterminate positive and negative fiscal impacts and the total fiscal impact of the bill on the government sector is unknown.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 316.003, 316.2397, 316.2398, 316.302, 316.3025, 316.614, 320.01, 320.02, 320.06, 320.0605, 320.0607, 320.08056, 320.08058, 320.08068, 320.089, 320.133, 321.25, 322.01, 322.03, 322.051, 322.08, 322.091, 322.12, 322.17, 322.21, and 322.61.

This bill creates section 320.0875 of the Florida Statutes.

This bill amends the following sections of the Florida Statutes to conform cross-references: 212.05, 316.303, 316.545, 316.613, 320.08, and 655.960.

#### IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by Transportion on March 22, 2017:

The CS adds several issues to the bill. Specifically, the CS:

 Creates a definition for an autocycle, requires occupants of autocycles to wear safety belts, and exempts drivers of autocycles from being required to have a motorcycle endorsement or motorcycles license, or from completing motorcycle knowledge and skills testing;

<sup>&</sup>lt;sup>97</sup> Id.

• Allows volunteers firefighters to use red and white, in addition to red, warning signals;

- Allows a person driving a rental vehicle who is stopped by a law enforcement officer or agent of the DHSMV to show an electronic copy of a rental agreement;
- Changes references to the organization "Prevent Blindness" to "Preserve Vision";
- Creates a Purple Heart motorcycle special license plate;
- Creates a Bronze Star license plate;
- Removes specialty license plates from statute that have been discontinued by the DHSMV; and
- Allows a person diagnosed with PTSD or TBI to be eligible to receive a "D" designation on his or her ID card.

The CS modifies changes to the bill sections on the Issuance of Apportionable Vehicle Plates. The CS removes language from current law indicating that the cab card denotes the declared gross vehicle weight *for each jurisdiction in which the vehicle is authorized to operate*. The CS also changes that a \$28 annual fee is for an original and a renewed validation sticker, instead of for the annual cab card.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

# LEGISLATIVE ACTION Senate House Comm: RCS 03/23/2017

The Committee on Transportation (Gainer) recommended the following:

#### Senate Amendment (with title amendment)

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Delete everything after the enacting clause and insert:

Section 1. Present subsections (2) through (97) of section 316.003, Florida Statutes, are redesignated as subsections (3) through (98), respectively, a new subsection (2) is added to that section, and present subsections (41) and (55) of that section are amended, to read:

316.003 Definitions.—The following words and phrases, when

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used in this chapter, shall have the meanings respectively ascribed to them in this section, except where the context otherwise requires:

(2) AUTOCYCLE.—A three-wheel motorcycle that has two wheels in the front and one wheel in the back, is equipped with a roll cage or roll hoops, safety belts for each occupant, antilock brakes, a steering wheel, and seating that does not require the operator to straddle or sit astride it and is manufactured by a National Highway Traffic Safety Administration registered manufacturer in accordance with the applicable federal motorcycle safety standards under 49 C.F.R. part 571.

(42) (41) MOTORCYCLE.—Any motor vehicle that has having a seat or saddle for the use of the rider which is and designed to travel on not more than three wheels in contact with the ground, including an autocycle. The term does not include a tractor, a moped, or a vehicle in which the operator is enclosed by a cabin unless the vehicle meets the requirements set forth by the National Highway Traffic Safety Administration for a motorcycle but excluding a tractor or a moped.

(56) <del>(55)</del> PRIVATE ROAD OR DRIVEWAY.—Except as otherwise provided in paragraph (78)(b)  $\frac{(77)(b)}{(77)(b)}$ , any privately owned way or place used for vehicular travel by the owner and those having express or implied permission from the owner, but not by other persons.

Section 2. Subsections (1) and (3) of section 316.2397, Florida Statutes, are amended to read:

316.2397 Certain lights prohibited; exceptions.

(1) A No person may not shall drive or move or cause to be moved any vehicle or equipment upon any highway within this

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state with a any lamp or device thereon showing or displaying a red, red and white, or blue light visible from directly in front thereof except for certain vehicles hereinafter provided in this section.

(3) Vehicles of the fire department and fire patrol, including vehicles of volunteer firefighters as permitted under s. 316.2398, may show or display red, or red and white, lights. Vehicles of medical staff physicians or technicians of medical facilities licensed by the state as authorized under s. 316.2398, ambulances as authorized under this chapter, and buses and taxicabs as authorized under s. 316.2399 may show or display red lights. Vehicles of the fire department, fire patrol, police vehicles, and such ambulances and emergency vehicles of municipal and county departments, public service corporations operated by private corporations, the Fish and Wildlife Conservation Commission, the Department of Environmental Protection, the Department of Transportation, the Department of Agriculture and Consumer Services, and the Department of Corrections as are designated or authorized by their respective department or the chief of police of an incorporated city or any sheriff of any county may operate emergency lights and sirens in an emergency. Wreckers, mosquito control fog and spray vehicles, and emergency vehicles of governmental departments or public service corporations may show or display amber lights when in actual operation or when a hazard exists provided they are not used going to and from the scene of operation or hazard without specific authorization of a law enforcement officer or law enforcement agency. Wreckers must use amber rotating or flashing lights while performing recoveries and loading on the roadside

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day or night, and may use such lights while towing a vehicle on wheel lifts, slings, or under reach if the operator of the wrecker deems such lights necessary. A flatbed, car carrier, or rollback may not use amber rotating or flashing lights when hauling a vehicle on the bed unless it creates a hazard to other motorists because of protruding objects. Further, escort vehicles may show or display amber lights when in the actual process of escorting overdimensioned equipment, material, or buildings as authorized by law. Vehicles owned or leased by private security agencies may show or display green and amber lights, with either color being no greater than 50 percent of the lights displayed, while the security personnel are engaged in security duties on private or public property.

Section 3. Section 316.2398, Florida Statutes, is amended to read:

316.2398 Display or use of red, or red and white, warning signals; motor vehicles of volunteer firefighters or medical staff.-

(1) A privately owned vehicle belonging to an active firefighter member of a regularly organized volunteer firefighting company or association, while en route to the fire station for the purpose of proceeding to the scene of a fire or other emergency or while en route to the scene of a fire or other emergency in the line of duty as an active firefighter member of a regularly organized firefighting company or association, may display or use red, or red and white, warning signals. Or A privately owned vehicle belonging to a medical staff physician or technician of a medical facility licensed by the state, while responding to an emergency in the line of duty,

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may display or use red warning signals. Warning signals must be visible from the front and from the rear of such vehicle, subject to the following restrictions and conditions:

- (a) No more than two red, or red and white, warning signals may be displayed.
- (b) No inscription of any kind may appear across the face of the lens of the red, or red and white, warning signal.
- (c) In order for an active volunteer firefighter to display such red, or red and white, warning signals on his or her vehicle, the volunteer firefighter must first secure a written permit from the chief executive officers of the firefighting organization to use the red, or red and white, warning signals, and this permit must be carried by the volunteer firefighter at all times while the red, or red and white, warning signals are displayed.
- (2) A It is unlawful for any person who is not an active firefighter member of a regularly organized volunteer firefighting company or association or a physician or technician of the medical staff of a medical facility licensed by the state may not to display on any motor vehicle owned by him or her, at any time, any red, or red and white, warning signals as described in subsection (1).
- (3) It is unlawful for An active volunteer firefighter may not to operate any red, or red and white, warning signals as authorized in subsection (1), except while en route to the fire station for the purpose of proceeding to the scene of a fire or other emergency, or while at or en route to the scene of a fire or other emergency, in the line of duty.
  - (4) It is unlawful for A physician or technician of the

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medical staff of a medical facility may not to operate any red warning signals as authorized in subsection (1), except when responding to an emergency in the line of duty.

(5) A violation of this section is a nonmoving violation, punishable as provided in chapter 318. In addition, a any volunteer firefighter who violates this section shall be dismissed from membership in the firefighting organization by the chief executive officers thereof.

Section 4. Subsection (1) and paragraphs (a), (c), (d), and (f) of subsection (2) of section 316.302, Florida Statutes, are amended to read:

316.302 Commercial motor vehicles; safety regulations; transporters and shippers of hazardous materials; enforcement.-

- (1) Except as otherwise provided in subsection (3):
- (a) All owners and drivers of commercial motor vehicles that are operated on the public highways of this state while engaged in interstate commerce are subject to the rules and regulations contained in 49 C.F.R. parts 382, 385, and 390-397.
- (b) Except as otherwise provided in this section, all owners or drivers of commercial motor vehicles that are engaged in intrastate commerce are subject to the rules and regulations contained in 49 C.F.R. parts 382, 383, 385, and 390-397, with the exception of 49 C.F.R. s. 390.5 as it relates to the  $\frac{\text{definition of bus}_{r}}{\text{definition of bus}_{r}}$  as such rules and regulations existed on December 31, 2016 <del>2012</del>.
- (c) The emergency exceptions provided by 49 C.F.R. s. 392.82 also apply to communications by utility drivers and utility contractor drivers during a Level 1 activation of the State Emergency Operations Center, as provided in the Florida

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Comprehensive Emergency Management plan, or during a state of emergency declared by executive order or proclamation of the Governor.

- (d) Except as provided in s. 316.215(5), and except as provided in s. 316.228 for rear overhang lighting and flagging requirements for intrastate operations, the requirements of this section supersede all other safety requirements of this chapter for commercial motor vehicles.
- (2)(a) A person who operates a commercial motor vehicle solely in intrastate commerce not transporting any hazardous material in amounts that require placarding pursuant to 49 C.F.R. part 172 need not comply with 49 C.F.R. ss. 391.11(b)(1) and  $395.3 \frac{395.3(a)}{and} \frac{and}{(b)}$ .
- (c) Except as provided in 49 C.F.R. s. 395.1, a person who operates a commercial motor vehicle solely in intrastate commerce not transporting any hazardous material in amounts that require placarding pursuant to 49 C.F.R. part 172 may not drive after having been on duty more than 70 hours in any period of 7 consecutive days or more than 80 hours in any period of 8 consecutive days if the motor carrier operates every day of the week. Thirty-four consecutive hours off duty shall constitute the end of any such period of 7 or 8 consecutive days. This weekly limit does not apply to a person who operates a commercial motor vehicle solely within this state while transporting, during harvest periods, any unprocessed agricultural products or unprocessed food or fiber that is subject to seasonal harvesting from place of harvest to the first place of processing or storage or from place of harvest directly to market or while transporting livestock, livestock

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feed, or farm supplies directly related to growing or harvesting agricultural products. Upon request of the Department of Highway Safety and Motor Vehicles, motor carriers shall furnish time records or other written verification to that department so that the Department of Highway Safety and Motor Vehicles can determine compliance with this subsection. These time records must be furnished to the Department of Highway Safety and Motor Vehicles within 2 days after receipt of that department's request. Falsification of such information is subject to a civil penalty not to exceed \$100. The provisions of This paragraph does do not apply to operators of farm labor vehicles operated during a state of emergency declared by the Governor or operated pursuant to s.  $570.07(21)_{T}$  and does do not apply to drivers of utility service vehicles as defined in 49 C.F.R. s. 395.2.

- (d) A person who operates a commercial motor vehicle solely in intrastate commerce not transporting any hazardous material in amounts that require placarding pursuant to 49 C.F.R. part 172 within a 150 air-mile radius of the location where the vehicle is based need not comply with 49 C.F.R. s. 395.8, if the requirements of 49 C.F.R. s. 395.1(e)(1)(ii), (e)(1)(iii)(A) and (C), 395.1(e)(1)(iii) and (e)(1)(v) are met. If a driver is not released from duty within 12 hours after the driver arrives for duty, the motor carrier must maintain documentation of the driver's driving times throughout the duty period.
- (f) A person who operates a commercial motor vehicle having a declared gross vehicle weight, gross vehicle weight rating, and gross combined weight rating of less than 26,001 pounds solely in intrastate commerce and who is not transporting hazardous materials in amounts that require placarding pursuant

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214 to 49 C.F.R. part 172, or who is transporting petroleum products 215 as defined in s.  $376.301_r$  is exempt from subsection (1). However, such person must comply with 49 C.F.R. parts 382, 392, 216

Section 5. Paragraph (a) of subsection (6) of section 316.3025, Florida Statutes, is amended to read:

and  $393_{7}$  and with 49 C.F.R. ss. 396.3(a)(1) and 396.9.

316.3025 Penalties.-

- (6) (a) A driver who violates 49 C.F.R. s. 392.80, which prohibits texting while operating a commercial motor vehicle, or 49 C.F.R. s. 392.82, which prohibits using a handheld mobile telephone while operating a commercial motor vehicle, may be assessed a civil penalty and commercial driver license disqualification as follows:
  - 1. First violation: \$500.
- 2. Second violation: \$1,000 and a 60-day commercial driver license disqualification pursuant to 49 C.F.R. part 383.
- 3. Third and subsequent violations: \$2,750 and a 120-day commercial driver license disqualification pursuant to 49 C.F.R. part 383.
- Section 6. Paragraph (a) of subsection (3) and subsections (4) and (5) of section 316.614, Florida Statutes, are amended to read:
  - 316.614 Safety belt usage.-
  - (3) As used in this section:
- (a) "Motor vehicle" means a motor vehicle as defined in s. 316.003 which is operated on the roadways, streets, and highways of this state. The term does not include:
  - 1. A school bus.
  - 2. A bus used for the transportation of persons for



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- 3. A farm tractor or implement of husbandry.
- 4. A truck having a gross vehicle weight rating of more than 26,000 pounds.
- 5. A motorcycle, excluding an autocycle for purposes of subsections (4) and (5), moped, or bicycle.
  - (4) It is unlawful for any person:
- (a) To operate a motor vehicle or an autocycle in this state unless each passenger and the operator of the vehicle under the age of 18 years are restrained by a safety belt or by a child restraint device pursuant to s. 316.613, if applicable;
- (b) To operate a motor vehicle or an autocycle in this state unless the person is restrained by a safety belt.
- (5) It is unlawful for any person 18 years of age or older to be a passenger in the front seat of a motor vehicle or an autocycle unless such person is restrained by a safety belt when the vehicle is in motion.

Section 7. Subsections (24) and (26) of section 320.01, Florida Statutes, are amended to read:

- 320.01 Definitions, general.—As used in the Florida Statutes, except as otherwise provided, the term:
- (24) "Apportionable vehicle" means any vehicle, except recreational vehicles, vehicles displaying restricted plates, city pickup and delivery vehicles, buses used in transportation of chartered parties, and government-owned vehicles, which is used or intended for use in two or more member jurisdictions that allocate or proportionally register vehicles and which is used for the transportation of persons for hire or is designed,

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used, or maintained primarily for the transportation of property and:

- (a) Is a power unit having a gross vehicle weight in excess of 26,000 pounds;
- (b) Is a power unit having three or more axles, regardless of weight; or
- (c) Is used in combination, when the weight of such combination exceeds 26,000 pounds gross vehicle weight.

Vehicles, or combinations thereof, having a gross vehicle weight of 26,000 pounds or less and two-axle vehicles may be proportionally registered.

(26) "Motorcycle" means any motor vehicle having a seat or saddle for the use of the rider and designed to travel on not more than three wheels in contact with the ground, including an autocycle. The term does not include a tractor, a moped, or excluding a vehicle in which the operator is enclosed by a cabin unless the vehicle it meets the requirements set forth by the National Highway Traffic Safety Administration for a motorcycle. The term "motorcycle" does not include a tractor or a moped.

Section 8. Paragraph (a) of subsection (15) of section 320.02, Florida Statutes, is amended to read:

320.02 Registration required; application for registration; forms.

(15) (a) The application form for motor vehicle registration must shall include language permitting the voluntary contribution of \$1 per applicant, to be quarterly distributed by the department to Preserve Vision Prevent Blindness Florida, a not-for-profit organization, to prevent blindness and preserve



the sight of the residents of this state. A statement providing an explanation of the purpose of the funds shall be included with the application form. Prior to the department distributing the funds collected pursuant to this paragraph, Preserve Vision Prevent Blindness Florida must submit a report to the department that identifies how such funds were used during the preceding year.

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For the purpose of applying the service charge provided in s. 215.20, contributions received under this subsection are not income of a revenue nature.

Section 9. Paragraph (b) of subsection (1) of section 320.06, Florida Statutes, is amended to read:

320.06 Registration certificates, license plates, and validation stickers generally.-

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(b) 1. Registration license plates bearing a graphic symbol and the alphanumeric system of identification shall be issued for a 10-year period. At the end of the 10-year period, upon renewal, the plate shall be replaced. The department shall extend the scheduled license plate replacement date from a 6year period to a 10-year period. The fee for such replacement is \$28, \$2.80 of which shall be paid each year before the plate is replaced, to be credited toward the next \$28 replacement fee. The fees shall be deposited into the Highway Safety Operating Trust Fund. A credit or refund may not be given for any prior years' payments of the prorated replacement fee if the plate is replaced or surrendered before the end of the 10-year period, except that a credit may be given if a registrant is required by

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the department to replace a license plate under s. 320.08056(8)(a). With each license plate, a validation sticker shall be issued showing the owner's birth month, license plate number, and the year of expiration or the appropriate renewal period if the owner is not a natural person. The validation sticker shall be placed on the upper right corner of the license plate. The license plate and validation sticker shall be issued based on the applicant's appropriate renewal period. The registration period is 12 months, the extended registration period is 24 months, and all expirations occur based on the applicant's appropriate registration period.

- 2. A vehicle that has an apportioned registration shall be issued a an annual license plate for a 5-year period and a cab card denoting that denote the declared gross vehicle weight for each apportioned jurisdiction in which the vehicle is authorized to operate. This subparagraph expires October 1, 2018.
- 3. Beginning October 1, 2018, a vehicle registered in accordance with the International Registration Plan which has an apportioned registration shall be issued a license plate for a 5-year period, an annual cab card denoting the declared gross vehicle weight, and an annual validation sticker showing the month and year of expiration. The validation sticker shall be placed in the center of the license plate. The license plate and validation sticker shall be issued based on the applicant's appropriate renewal period. The registration period is 12 months. The fee for an original and a renewed validation sticker is \$28. This fee shall be deposited into the Highway Safety Operating Trust Fund. If the license plate is damaged or worn, it may be replaced at no charge by applying to the department

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and surrendering the current license plate.

4.2. In order to retain the efficient administration of the taxes and fees imposed by this chapter, the 80-cent fee increase in the replacement fee imposed by chapter 2009-71, Laws of Florida, is negated as provided in s. 320.0804.

Section 10. Section 320.0605, Florida Statutes, is amended to read:

320.0605 Certificate of registration; possession required; exception.-

(1) (a) The registration certificate or an official copy thereof, a true copy or electronic copy of rental or lease documentation issued for a motor vehicle or issued for a replacement vehicle in the same registration period, a temporary receipt printed upon self-initiated electronic renewal of a registration via the Internet, or a cab card issued for a vehicle registered under the International Registration Plan shall, at all times while the vehicle is being used or operated on the roads of this state, be in the possession of the operator thereof or be carried in the vehicle for which issued and shall be exhibited upon demand of any authorized law enforcement officer or any agent of the department, except for a vehicle registered under s. 320.0657. The provisions of This section does do not apply during the first 30 days after purchase of a replacement vehicle. A violation of this section is a noncriminal traffic infraction, punishable as a nonmoving violation as provided in chapter 318.

(b) 1. The act of presenting to a law enforcement officer or agent of the department an electronic device displaying an electronic copy of rental or lease documentation does not



388 constitute consent for the officer or agent to access any 389 information on the device other than the displayed rental or 390 lease documentation. 391 2. The person who presents the device to the officer or 392 agent assumes the liability for any resulting damage to the 393 device. 394 (2) Rental or lease documentation that is sufficient to 395 satisfy the requirement in subsection (1) includes the 396 following: 397 (a) Date of rental and time of exit from rental facility; 398 (b) Rental station identification; 399 (c) Rental agreement number; 400 (d) Rental vehicle identification number; 401 (e) Rental vehicle license plate number and state of 402 registration; 403 (f) Vehicle's make, model, and color; 404 (q) Vehicle's mileage; and 405 (h) Authorized renter's name. Section 11. Subsection (5) of section 320.0607, Florida 406 407 Statutes, is amended to read: 408 320.0607 Replacement license plates, validation decal, or 409 mobile home sticker.-410 (5) Upon the issuance of an original license plate, the 411 applicant shall pay a fee of \$28 to be deposited in the Highway 412 Safety Operating Trust Fund. Beginning October 1, 2018, this 413 subsection does not apply to a vehicle registered under the 414 International Registration Plan. 415 Section 12. Paragraphs (ee), (eee), (qqq), and (rrr) of

subsection (4) and paragraph (a) of subsection (10) of section



417 320.08056, Florida Statutes, are amended to read: 418 320.08056 Specialty license plates.-419 (4) The following license plate annual use fees shall be 420 collected for the appropriate specialty license plates: 421 (ee) American Red Cross license plate, \$25. 422 (eee) Donate Organs-Pass It On license plate, \$25. 423 (qqq) St. Johns River license plate, \$25. 424 (rrr) Hispanic Achievers license plate, \$25. 425 (10) (a) A specialty license plate annual use fee collected 426 and distributed under this chapter, or any interest earned from 427 those fees, may not be used for commercial or for-profit 428 activities nor for general or administrative expenses, except as 429 authorized by s. 320.08058 or to pay the cost of the audit or report required by s. 320.08062(1). The fees and any interest 430 431 earned from the fees may be expended only for use in this state 432 unless the annual use fee is derived from the sale of United 433 States Armed Forces and veterans-related specialty license 434 plates pursuant to paragraphs (4)(d), (bb), (kk), (iii), and (uuu)  $\frac{(11)}{(kkk)}$ , and  $\frac{(yyy)}{(yyy)}$  and s. 320.0891. 435 436 Section 13. Subsections (31), (57), (69), and (70) of 437 section 320.08058, Florida Statutes, are repealed. 438 Section 14. Paragraph (b) of subsection (4) of section 439 320.08068, Florida Statutes, is amended to read: 440 320.08068 Motorcycle specialty license plates. 441 (4) A license plate annual use fee of \$20 shall be 442 collected for each motorcycle specialty license plate. Annual 443 use fees shall be distributed to The Able Trust as custodial 444 agent. The Able Trust may retain a maximum of 10 percent of the proceeds from the sale of the license plate for administrative 445



446 costs. The Able Trust shall distribute the remaining funds as 447 follows: (b) Twenty percent to Preserve Vision Prevent Blindness 448 Florida. 449 450 Section 15. Section 320.0875, Florida Statutes, is created 451 to read: 452 320.0875 Purple Heart motorcycle special license plate.-453 (1) Upon application to the department and payment of the 454 license tax for the motorcycle as provided in s. 320.08, a 455 resident of this state who owns or leases a motorcycle that is 456 not used for hire or commercial use shall be issued a Purple Heart motorcycle special license plate if he or she provides 457 458 documentation acceptable to the department that he or she is a 459 recipient of the Purple Heart medal. 460 (2) The Purple Heart motorcycle special license plate shall 461 be stamped with the words "Combat-wounded Veteran" followed by 462 the serial number of the license plate. The Purple Heart 463 motorcycle special license plate may have the term "Purple 464 Heart" stamped on the plate and the likeness of the Purple Heart 465 medal appearing on the plate. 466 Section 16. Paragraph (a) of subsection (1) of section 320.089, Florida Statutes, is amended to read: 467 468 320.089 Veterans of the United States Armed Forces; members 469 of National Guard; survivors of Pearl Harbor; Purple Heart medal 470 recipients; active or retired United States Armed Forces

Combat Action Badge recipients; Combat Action Ribbon recipients;

Air Force Combat Action Medal recipients; Distinguished Flying

Cross recipients; former prisoners of war; Korean War Veterans;

reservists; Combat Infantry Badge, Combat Medical Badge, or

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Vietnam War Veterans; Operation Desert Shield Veterans; Operation Desert Storm Veterans; Operation Enduring Freedom Veterans; Operation Iraqi Freedom Veterans; Women Veterans; World War II Veterans; and Navy Submariners; Special license plates for military servicemembers, veterans, and Pearl Harbor survivors; fee.-

- (1)(a) Upon application to the department and payment of the license tax for the vehicle as provided in s. 320.08, a resident of this state who owns or leases Each owner or lessee of an automobile or truck for private use or recreational vehicle as specified in s. 320.08(9)(c) or (d), which is not used for hire or commercial use, shall be issued a license plate pursuant to the following if the applicant provides the department with proof he or she meets the qualifications listed in this section for the applicable license plate:
- 1. A person released or discharged from any branch who is a resident of the state and a veteran of the United States Armed Forces shall be issued a license plate stamped with the words "Veteran" or "Woman Veteran" followed by the serial number of the license plate., a Woman Veteran,
- 2. A World War II Veteran shall be issued a license plate stamped with the words "WWII Veteran" followed by the serial number of the license plate. 7
- 3. A Navy Submariner shall be issued a license plate stamped with the words "Navy Submariner" followed by the serial number of the license plate. -
- 4. An active or retired member of the Florida National Guard shall be issued a license plate stamped with the words "National Guard" followed by the serial number of the license



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- 5. A member of the Pearl Harbor Survivors Association or other person on active military duty in Pearl Harbor on December 7, 1941, shall be issued a license plate stamped with the words "Pearl Harbor Survivor" followed by the serial number of the license plate., a survivor of the attack on Pearl Harbor,
- 6. A recipient of the Purple Heart medal shall be issued a license plate stamped with the words "Combat-wounded Veteran" followed by the serial number of the license plate. The Purple Heart plate may have the words "Purple Heart" stamped on the plate and the likeness of the Purple Heart medal appearing on the plate. 7
- 7. An active or retired member of any branch of the United States Armed Forces Reserve shall be issued a license plate stamped with the words "U.S. Reserve" followed by the serial number of the license plate.
- 8. A member of the Combat Infantrymen's Association, Inc., or a recipient of the Combat Infantry Badge, Combat Medical Badge, Combat Action Badge, Combat Action Ribbon, or Air Force Combat Action Medal shall be issued a license plate stamped with the words "Combat Infantry Badge," "Combat Medical Badge," "Combat Action Badge," "Combat Action Ribbon," or "Air Force Combat Action Medal," as appropriate, and a likeness of the related campaign badge, ribbon, or medal, followed by the serial number of the license plate.
- 9. A recipient of the or Distinguished Flying Cross shall be issued a license plate stamped with the words "Distinguished Flying Cross" and a likeness of the Distinguished Flying Cross followed by the serial number of the license plate.

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10. A recipient of the Bronze Star shall be issued a license plate stamped with the words "Bronze Star" and a likeness of the Bronze Star followed by the serial number of the license plate, upon application to the department, accompanied by proof of release or discharge from any branch of the United States Armed Forces, proof of active membership or retired status in the Florida National Guard, proof of membership in the Pearl Harbor Survivors Association or proof of active military duty in Pearl Harbor on December 7, 1941, proof of being a Purple Heart medal recipient, proof of active or retired membership in any branch of the United States Armed Forces Reserve, or proof of membership in the Combat Infantrymen's Association, Inc., proof of being a recipient of the Combat Infantry Badge, Combat Medical Badge, Combat Action Badge, Combat Action Ribbon, Air Force Combat Action Medal, or Distinguished Flying Cross, and upon payment of the license tax for the vehicle as provided in s. 320.08, shall be issued a license plate as provided by s. 320.06 which, in lieu of the serial numbers prescribed by s. 320.06, is stamped with the words "Veteran," "Woman Veteran," "WWII Veteran," "Navy Submariner, " "National Guard, " "Pearl Harbor Survivor, " "Combatwounded veteran, " "U.S. Reserve, " "Combat Infantry Badge," "Combat Medical Badge," "Combat Action Badge," "Combat Action Ribbon, " "Air Force Combat Action Medal," or "Distinguished Flying Cross," as appropriate, and a likeness of the related campaign medal or badge, followed by the serial number of the license plate. Additionally, the Purple Heart plate may have the words "Purple Heart" stamped on the plate and the likeness of the Purple Heart medal appearing on the plate.

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Section 17. Section 320.133, Florida Statutes, is amended to read:

320.133 Transporter license plates.-

- (1) As used in this section, the term "transporter license plate eligible business" means a business that is engaged in the limited operation of an unregistered motor vehicle, or a repossessor that contracts with lending institutions to repossess or recover motor vehicles or mobile homes.
- (2) A person is not eligible to purchase or renew a transporter license plate unless he or she provides proof satisfactory to the department that his or her business is a transporter license plate eligible business.
- (3) The application for qualification as a transporter license plate eligible business must be in such form as is prescribed by the department and must contain the legal name of the person or persons applying for the license plate, the name of the business, and the principal or principals of the business. The application must describe the exact physical location of the place of business within the state. This location must be available at all reasonable hours for inspection of the transporter license plate records by the department or any law enforcement agency. The application must contain proof of a garage liability insurance policy, or a business automobile policy, in the amount of at least \$100,000. The certificate of insurance must indicate the number of transporter license plates reported to the insurance company. Such coverage shall be maintained for the entire registration period. Upon seeking initial qualification, the applicant must provide documentation proving that the business is registered



591 with the Division of Corporations of the Department of State to conduct business in this state. The business must indicate how 592 it meets the qualification as a transporter license plate 593 594 eligible business by describing in detail the business processes 595 that require the use of a transporter license plate. 596 (4)(a)<del>(1)</del> The department may is authorized to issue a transporter license plate to an any applicant who is not a 597 598 licensed dealer and who is qualified as a transporter license 599 plate eligible business, incidental to the conduct of his or her 600 business, engages in the transporting of motor vehicles which 601 are not currently registered to any owner and which do not have 602 license plates, upon payment of the license tax imposed by s. 603 320.08(15) for each transporter such license plate and upon 604 proof of <del>liability</del> insurance as described in subsection (3) 605 coverage in the amount of \$100,000 or more. The proof of 606 insurance must indicate the number of transporter license plates 607 reported to the insurance company, which shall be the maximum 608 number of transporter license plates issued to the applicant. 609 Such A transporter license plate is valid only for use on an 610 unregistered any motor vehicle in the possession of the 611 transporter while the motor vehicle is being transported in the 612 course of the transporter's business and must not be attached to 613 any vehicle owned by the transporter or his or her business for which registration would otherwise be required. A person who 614 615 sells or unlawfully possesses, distributes, or brokers a 616 transporter license plate to be attached to any vehicle commits a misdemeanor of the second degree, punishable as provided in s. 617 618 775.082 or s. 775.083. Any and all transporter license plates 619 issued are subject to cancellation by the department.

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(b) A person who knowingly and willfully sells or unlawfully possesses, distributes, or brokers a transporter license plate to avoid registering a vehicle requiring registration pursuant to this chapter or chapter 319 commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083, and is disqualified from transporter license plate usage. All transporter license plates issued to the person's business shall be canceled and must be returned to the department immediately upon disqualification. The transporter license plate is subject to removal as provided in subsection (9), and any and all transporter plates issued are subject to cancellation by the department. (5) A transporter license plate eligible business issued a

transporter license plate must maintain for 2 years, at its location, records of each use of each transporter license plate and evidence that the plate was used as required by this chapter. Such records must be open to inspection by the department or its agents or any law enforcement officer during reasonable business hours. A person who fails to maintain true and accurate records of any transporter license plate usage or comply with this subsection commits a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083, may be subject to cancellation of any and all transporter license plates issued, and is automatically disqualified from future transporter license plate issuance.

(6) When attached to a motor vehicle, a transporter license plate issued under this section must be accompanied by the registration issued for the transporter license plate by the department and proof of insurance as described in subsection

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- (3). A person who operates a motor vehicle with a transporter license plate attached who fails to provide the documentation listed in this subsection commits a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083, and the transporter license plate is subject to removal as provided in subsection (9). This subsection does not apply to a person who contracts with dealers and auctions to transport motor vehicles.
- (7) (2) A transporter license plate issued pursuant to subsection (4)  $\frac{(1)}{(1)}$  must be in a distinctive color approved by the department, and the word "transporter" must appear on the face of the license plate in place of the county name.
- (8) (3) An initial registration or renewal A license plate issued under this section is valid for a period of 12 months, beginning January 1 and ending December 31. A No refund of the license tax imposed may not be provided for any unexpired portion of a license period.
- (9) A transporter license plate attached to a motor vehicle in violation of subsection (4) or subsection (6) must be immediately removed by a law enforcement officer from the motor vehicle to which it was attached and surrendered to the department by the law enforcement agency for cancellation.
- Section 18. Section 321.25, Florida Statutes, is amended to read:
- 321.25 Training provided at patrol schools; reimbursement of tuition and other course expenses.-
- (1) The Department of Highway Safety and Motor Vehicles may is authorized to provide for the training of law enforcement officials and individuals in matters relating to the duties,

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functions, and powers of the Florida Highway Patrol in the schools established by the department for the training of highway patrol candidates and officers. The Department of Highway Safety and Motor Vehicles may is authorized to charge a fee for providing the training authorized by this section. The fee shall be charged to persons attending the training. The fee shall be based on the Department of Highway Safety and Motor Vehicles' costs for providing the training, and such costs may include, but are not limited to, tuition, lodging, and meals. Revenues from the fees shall be used to offset the Department of Highway Safety and Motor Vehicles' costs for providing the training. The cost of training local enforcement officers shall be paid for by their respective offices, counties, or municipalities, as the case may be. Such cost shall be deemed a proper county or municipal expense or a proper expenditure of the office of sheriff.

- (2) Notwithstanding s. 943.16, a person who attends training under subsection (1) at the expense of the Department of Highway Safety and Motor Vehicles must remain in the employment or appointment of the Florida Highway Patrol for at least 3 years. Once employed, if the person fails to remain employed by the Florida Highway Patrol for at least 3 years from the first date of employment, the person must pay the cost of tuition and other course expenses to the Department of Highway Safety and Motor Vehicles. As used in this section, the term "other course expenses" may include the cost of meals and lodging.
- (3) The Department of Highway Safety and Motor Vehicles may institute a civil action to collect the cost of tuition and

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other course expenses if it is not reimbursed pursuant to subsection (2), provided that the Florida Highway Patrol gave written notification to the person of the 3-year employment commitment during the employment screening process and the person returned signed acknowledgment of receipt of such notification.

(4) Notwithstanding any other provision of this section, the Department of Highway Safety and Motor Vehicles may waive a person's requirement of reimbursement in part or in full when the person terminates employment due to hardship or extenuating circumstances.

Section 19. Subsection (4) of section 322.01, Florida Statutes, is amended to read:

322.01 Definitions.—As used in this chapter:

(4) "Authorized emergency vehicle" means a vehicle that is equipped with extraordinary audible and visual warning devices, that is authorized by s. 316.2397 to display red, red and white, or blue lights, and that is on call to respond to emergencies. The term includes, but is not limited to, ambulances, law enforcement vehicles, fire trucks, and other rescue vehicles. The term does not include wreckers, utility trucks, or other vehicles that are used only incidentally for emergency purposes.

Section 20. Subsection (4) of section 322.03, Florida Statutes, is amended to read:

322.03 Drivers must be licensed; penalties.-

(4) A person may not operate a motorcycle unless he or she holds a driver license that authorizes such operation, subject to the appropriate restrictions and endorsements. A person may operate an autocycle without a motorcycle endorsement.



736 Section 21. Paragraph (e) of subsection (8) of section 737 322.051, Florida Statutes, is amended to read:

322.051 Identification cards.-

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- (e)1. Upon request by a person who has posttraumatic stress disorder, a traumatic brain injury, or a developmental disability, or by a parent or guardian of a child or ward who has posttraumatic stress disorder, a traumatic brain injury, or a developmental disability, the department shall issue an identification card exhibiting a capital "D" for the person, child, or ward if the person or the parent or guardian of the child or ward submits:
  - a. Payment of an additional \$1 fee; and
- b. Proof acceptable to the department of a diagnosis by a licensed physician of a developmental disability as defined in s. 393.063, posttraumatic stress disorder, or traumatic brain injury.
- 2. The department shall deposit the additional \$1 fee into the Agency for Persons with Disabilities Operations and Maintenance Trust Fund under s. 20.1971(2).
- 3. A replacement identification card that includes the designation may be issued without payment of the fee required under s. 322.21(1)(f).
- 4. The department shall develop rules to facilitate the issuance, requirements, and oversight of posttraumatic stress disorder, traumatic brain injury, and developmental disability identification cards under this section.
- Section 22. Paragraph (m) of subsection (8) of section 322.08, Florida Statutes, is amended to read:

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322.08 Application for license; requirements for license and identification card forms.-

- (8) The application form for an original, renewal, or replacement driver license or identification card must include language permitting the following:
- (m) A voluntary contribution of \$1 per applicant, which shall be distributed to Preserve Vision Prevent Blindness Florida, a not-for-profit organization, to prevent blindness and preserve the sight of the residents of this state.

A statement providing an explanation of the purpose of the trust funds shall also be included. For the purpose of applying the service charge provided under s. 215.20, contributions received under paragraphs (b)-(t) are not income of a revenue nature.

Section 23. Subsection (5) of section 322.091, Florida Statutes, is amended to read:

322.091 Attendance requirements.

(5) REPORTING AND ACCOUNTABILITY.—The department shall make available, upon request, a report quarterly to each school district of the legal name, sex, date of birth, and social security number of each student whose driving privileges have been suspended under this section.

Section 24. Subsections (1) and (5) of section 322.12, Florida Statutes, are amended to read:

322.12 Examination of applicants.-

(1) It is the intent of the Legislature that every applicant for an original driver license in this state be required to pass an examination pursuant to this section. However, the department may waive the knowledge, endorsement,

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and skills tests for an applicant who is otherwise qualified and who surrenders a valid driver license from another state or a province of Canada, or a valid driver license issued by the United States Armed Forces, if the driver applies for a Florida license of an equal or lesser classification. An Any applicant who fails to pass the initial knowledge test incurs a \$10 fee for each subsequent test, to be deposited into the Highway Safety Operating Trust Fund; however, if a subsequent test is administered by the tax collector, the tax collector shall retain the \$10 fee. An Any applicant who fails to pass the initial skills test incurs a \$20 fee for each subsequent test, to be deposited into the Highway Safety Operating Trust Fund; however, if a subsequent test is administered by the tax collector, the tax collector shall retain the \$20 fee. A person who seeks to retain a hazardous-materials endorsement, pursuant to s. 322.57(1)(e), must pass the hazardous-materials test, upon surrendering his or her commercial driver license, if the person has not taken and passed the hazardous-materials test within 2 years before applying for a commercial driver license in this state.

(5)(a) The department shall formulate a separate examination for applicants for licenses to operate motorcycles. Any applicant for a driver license who wishes to operate a motorcycle, and who is otherwise qualified, must successfully complete such an examination, which is in addition to the examination administered under subsection (3). The examination must test the applicant's knowledge of the operation of a motorcycle and of any traffic laws specifically relating thereto and must include an actual demonstration of his or her ability

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to exercise ordinary and reasonable control in the operation of a motorcycle. Any applicant who fails to pass the initial knowledge examination will incur a \$5 fee for each subsequent examination, to be deposited into the Highway Safety Operating Trust Fund. Any applicant who fails to pass the initial skills examination will incur a \$10 fee for each subsequent examination, to be deposited into the Highway Safety Operating Trust Fund. In the formulation of the examination, the department shall consider the use of the Motorcycle Operator Skills Test and the Motorcycle in Traffic Test offered by the Motorcycle Safety Foundation. The department shall indicate on the license of any person who successfully completes the examination that the licensee is authorized to operate a motorcycle. If the applicant wishes to be licensed to operate a motorcycle only, he or she need not take the skill or road test required under subsection (3) for the operation of a motor vehicle, and the department shall indicate such a limitation on his or her license as a restriction. Every first-time applicant for licensure to operate a motorcycle must provide proof of completion of a motorcycle safety course, as provided for in s. 322.0255, before the applicant may be licensed to operate a motorcycle.

- (b) The department may exempt any applicant from the examination provided in this subsection if the applicant presents a certificate showing successful completion of a course approved by the department, which course includes a similar examination of the knowledge and skill of the applicant in the operation of a motorcycle.
  - (c) This subsection does not apply to the operation of an



autocycle.

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Section 25. Paragraph (b) of subsection (1) of section 322.17, Florida Statutes, is amended to read:

322.17 Replacement licenses, identification cards, and permits.-

(1)

(b) In the event that an instruction permit, or driver license, or identification card issued under the provisions of this chapter is stolen, the person to whom the same was issued may, at no charge, obtain a replacement upon furnishing proof satisfactory to the department that such permit, or license, or identification card was stolen and further furnishing the person's full name, date of birth, sex, residence and mailing address, proof of birth satisfactory to the department, and proof of identity satisfactory to the department.

Section 26. Paragraphs (e) and (i) of subsection (1) and subsection (8) of section 322.21, Florida Statutes, are amended, and subsection (10) is added to that section, to read:

322.21 License fees; procedure for handling and collecting fees.

- (1) Except as otherwise provided herein, the fee for:
- (e) A replacement driver license issued pursuant to s. 322.17 is \$25. Of this amount, \$7 shall be deposited into the Highway Safety Operating Trust Fund and \$18 shall be deposited into the General Revenue Fund. Beginning July 1, 2015, or upon completion of the transition of driver license issuance services, If the replacement driver license is issued by the tax collector, the tax collector shall retain the \$7 that would otherwise be deposited into the Highway Safety Operating Trust

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Fund and the remaining revenues shall be deposited into the General Revenue Fund.

- (i) The specialty driver license or identification card issued pursuant to s. 322.1415 is \$25, which is in addition to other fees required in this section. The fee shall be distributed as follows:
- 1. Fifty percent shall be distributed as provided in s. 320.08058 to the appropriate state or independent university, professional sports team, or branch of the United States Armed Forces.
- 2. Fifty percent shall be distributed to the department for costs directly related to the specialty driver license and identification card program and to defray the costs associated with production enhancements and distribution.
- (8) A Any person who applies for reinstatement following the suspension or revocation of the person's driver license must pay a service fee of \$45 following a suspension, and \$75 following a revocation, which is in addition to the fee for a license. A Any person who applies for reinstatement of a commercial driver license following the disqualification of the person's privilege to operate a commercial motor vehicle shall pay a service fee of \$75, which is in addition to the fee for a license. The department shall collect all of these fees at the time of reinstatement. The department shall issue proper receipts for such fees and shall promptly transmit all funds received by it as follows:
- (a) Of the \$45 fee received from a licensee for reinstatement following a suspension:
  - 1. If the reinstatement is processed by the department, the



department shall deposit \$15 in the General Revenue Fund and \$30 in the Highway Safety Operating Trust Fund.

- 2. If the reinstatement is processed by the tax collector, \$15 shall be retained by the tax collector, \$15 shall be deposited into the Highway Safety Operating Trust Fund, and \$15 shall be deposited into the General Revenue Fund.
- (b) Of the \$75 fee received from a licensee for reinstatement following a revocation or disqualification:
- 1. If the reinstatement is processed by the department, the department shall deposit \$35 in the General Revenue Fund and \$40 in the Highway Safety Operating Trust Fund.
- 2. If the reinstatement is processed by the tax collector, \$20 shall be retained by the tax collector, \$20 shall be deposited into the Highway Safety Operating Trust Fund, and \$35 shall be deposited into the General Revenue Fund.

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If the revocation or suspension of the driver license was for a violation of s. 316.193, or for refusal to submit to a lawful breath, blood, or urine test, an additional fee of \$130 must be charged. However, only one \$130 fee may be collected from one person convicted of violations arising out of the same incident. The department shall collect the \$130 fee and deposit the fee into the Highway Safety Operating Trust Fund at the time of reinstatement of the person's driver license, but the fee may not be collected if the suspension or revocation is overturned. If the revocation or suspension of the driver license was for a conviction for a violation of s. 817.234(8) or (9) or s. 817.505, an additional fee of \$180 is imposed for each offense. The department shall collect and deposit the additional fee into

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the Highway Safety Operating Trust Fund at the time of reinstatement of the person's driver license.

(10) An applicant who submits an application for a renewal or replacement driver license or identification card to the department using a convenience service shall be provided with an option for expedited shipping whereby the department, at the applicant's request, shall issue the license or identification card within 5 working days after receipt of the application and ship the license or card using an expedited mail service. A fee shall be charged for the expedited shipping option, not to exceed the cost of the expedited mail service, which is in addition to fees imposed by s. 322.051, this section, or the convenience service. Fees collected for the expedited shipping option shall be deposited into the Highway Safety Operating Trust Fund.

Section 27. Subsection (1) of section 322.61, Florida Statutes, is amended, and subsection (2) of that section is reenacted, to read:

322.61 Disqualification from operating a commercial motor vehicle.-

(1) A person who, for offenses occurring within a 3-year period, is convicted of two of the following serious traffic violations, or any combination thereof, arising in separate incidents committed in a commercial motor vehicle shall, in addition to any other applicable penalties, be disqualified from operating a commercial motor vehicle for a period of 60 days. A holder of a commercial driver license or commercial learner's permit who, for offenses occurring within a 3-year period, is convicted of two of the following serious traffic violations, or

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any combination thereof, arising in separate incidents committed in a noncommercial motor vehicle shall, in addition to any other applicable penalties, be disqualified from operating a commercial motor vehicle for a period of 60 days if such convictions result in the suspension, revocation, or cancellation of the licenseholder's driving privilege:

- (a) A violation of any state or local law relating to motor vehicle traffic control, other than a parking violation, arising in connection with a crash resulting in death;
  - (b) Reckless driving, as defined in s. 316.192;
- (c) Unlawful speed of 15 miles per hour or more above the posted speed limit;
  - (d) Improper lane change, as defined in s. 316.085;
  - (e) Following too closely, as defined in s. 316.0895;
- (f) Texting while driving a commercial motor vehicle, as prohibited by 49 C.F.R. 392.80;
- (g) Using a handheld mobile telephone while driving a commercial motor vehicle, as prohibited by 49 C.F.R. 392.82;
- (h) (f) Driving a commercial vehicle without obtaining a commercial driver license;
- (i) (g) Driving a commercial vehicle without the proper class of commercial driver license or commercial learner's permit or without the proper endorsement; or
- (j) (h) Driving a commercial vehicle without a commercial driver license or commercial learner's permit in possession, as required by s. 322.03.
- (2) (a) Any person who, for offenses occurring within a 3year period, is convicted of three serious traffic violations specified in subsection (1) or any combination thereof, arising

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in separate incidents committed in a commercial motor vehicle shall, in addition to any other applicable penalties, including but not limited to the penalty provided in subsection (1), be disqualified from operating a commercial motor vehicle for a period of 120 days.

(b) A holder of a commercial driver license or commercial learner's permit who, for offenses occurring within a 3-year period, is convicted of three serious traffic violations specified in subsection (1) or any combination thereof arising in separate incidents committed in a noncommercial motor vehicle shall, in addition to any other applicable penalties, including, but not limited to, the penalty provided in subsection (1), be disqualified from operating a commercial motor vehicle for a period of 120 days if such convictions result in the suspension, revocation, or cancellation of the licenseholder's driving privilege.

Section 28. Paragraph (c) of subsection (1) of section 212.05, Florida Statutes, is amended to read:

212.05 Sales, storage, use tax.—It is hereby declared to be the legislative intent that every person is exercising a taxable privilege who engages in the business of selling tangible personal property at retail in this state, including the business of making mail order sales, or who rents or furnishes any of the things or services taxable under this chapter, or who stores for use or consumption in this state any item or article of tangible personal property as defined herein and who leases or rents such property within the state.

(1) For the exercise of such privilege, a tax is levied on each taxable transaction or incident, which tax is due and



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- (c) At the rate of 6 percent of the gross proceeds derived from the lease or rental of tangible personal property, as defined herein; however, the following special provisions apply to the lease or rental of motor vehicles:
- 1. When a motor vehicle is leased or rented for a period of less than 12 months:
- a. If the motor vehicle is rented in Florida, the entire amount of such rental is taxable, even if the vehicle is dropped off in another state.
- b. If the motor vehicle is rented in another state and dropped off in Florida, the rental is exempt from Florida tax.
- 2. Except as provided in subparagraph 3., for the lease or rental of a motor vehicle for a period of not less than 12 months, sales tax is due on the lease or rental payments if the vehicle is registered in this state; provided, however, that no tax shall be due if the taxpayer documents use of the motor vehicle outside this state and tax is being paid on the lease or rental payments in another state.
- 3. The tax imposed by this chapter does not apply to the lease or rental of a commercial motor vehicle as defined in s.  $316.003(13)(a) \frac{316.003(12)(a)}{a}$  to one lessee or rentee for a period of not less than 12 months when tax was paid on the purchase price of such vehicle by the lessor. To the extent tax was paid with respect to the purchase of such vehicle in another state, territory of the United States, or the District of Columbia, the Florida tax payable shall be reduced in accordance with the provisions of s. 212.06(7). This subparagraph shall only be available when the lease or rental of such property is

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an established business or part of an established business or the same is incidental or germane to such business.

Section 29. Subsection (1) of section 316.303, Florida Statutes, is amended to read:

316.303 Television receivers.

(1) No motor vehicle may be operated on the highways of this state if the vehicle is actively displaying moving television broadcast or pre-recorded video entertainment content that is visible from the driver's seat while the vehicle is in motion, unless the vehicle is equipped with autonomous technology, as defined in s.  $316.003(3) \frac{316.003(2)}{}$ , and is being operated in autonomous mode, as provided in s. 316.85(2).

Section 30. Paragraph (b) of subsection (2) of section 316.545, Florida Statutes, is amended to read:

316.545 Weight and load unlawful; special fuel and motor fuel tax enforcement; inspection; penalty; review.-

(2)

(b) The officer or inspector shall inspect the license plate or registration certificate of the commercial vehicle to determine whether its gross weight is in compliance with the declared gross vehicle weight. If its gross weight exceeds the declared weight, the penalty shall be 5 cents per pound on the difference between such weights. In those cases when the commercial vehicle is being operated over the highways of the state with an expired registration or with no registration from this or any other jurisdiction or is not registered under the applicable provisions of chapter 320, the penalty herein shall apply on the basis of 5 cents per pound on that scaled weight which exceeds 35,000 pounds on laden truck tractor-semitrailer

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combinations or tandem trailer truck combinations, 10,000 pounds on laden straight trucks or straight truck-trailer combinations, or 10,000 pounds on any unladen commercial motor vehicle. A driver of a commercial motor vehicle entering the state at a designated port-of-entry location, as defined in s. 316.003 s. 316.003(54), or operating on designated routes to a port-ofentry location, who obtains a temporary registration permit shall be assessed a penalty limited to the difference between its gross weight and the declared gross vehicle weight at 5 cents per pound. If the license plate or registration has not been expired for more than 90 days, the penalty imposed under this paragraph may not exceed \$1,000. In the case of special mobile equipment, which qualifies for the license tax provided for in s. 320.08(5)(b), being operated on the highways of the state with an expired registration or otherwise not properly registered under the applicable provisions of chapter 320, a penalty of \$75 shall apply in addition to any other penalty which may apply in accordance with this chapter. A vehicle found in violation of this section may be detained until the owner or operator produces evidence that the vehicle has been properly registered. Any costs incurred by the retention of the vehicle shall be the sole responsibility of the owner. A person who has been assessed a penalty pursuant to this paragraph for failure to have a valid vehicle registration certificate pursuant to the provisions of chapter 320 is not subject to the delinquent fee authorized in s. 320.07 if such person obtains a valid registration certificate within 10 working days after such penalty was assessed.

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Section 31. Paragraph (a) of subsection (2) of section

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1113 316.613, Florida Statutes, is amended to read:

316.613 Child restraint requirements.

- (2) As used in this section, the term "motor vehicle" means a motor vehicle as defined in s. 316.003 that is operated on the roadways, streets, and highways of the state. The term does not include:
- (a) A school bus as defined in s.  $316.003 ext{ s. } 316.003 ext{ (68)}$ . Section 32. Section 320.08, Florida Statutes, is amended to read:

320.08 License taxes.—Except as otherwise provided herein, there are hereby levied and imposed annual license taxes for the operation of motor vehicles, mopeds, motorized bicycles as defined in s. 316.003(4) s. 316.003(2), tri-vehicles as defined in s. 316.003, and mobile homes as defined in s. 320.01, which shall be paid to and collected by the department or its agent upon the registration or renewal of registration of the following:

- (1) MOTORCYCLES AND MOPEDS.-
- (a) Any motorcycle: \$10 flat.
- (b) Any moped: \$5 flat.
- (c) Upon registration of a motorcycle, motor-driven cycle, or moped, in addition to the license taxes specified in this subsection, a nonrefundable motorcycle safety education fee in the amount of \$2.50 shall be paid. The proceeds of such additional fee shall be deposited in the Highway Safety Operating Trust Fund to fund a motorcycle driver improvement program implemented pursuant to s. 322.025, the Florida Motorcycle Safety Education Program established in s. 322.0255, or the general operations of the department.



- 1142 (d) An ancient or antique motorcycle: \$7.50 flat, of which 1143 \$2.50 shall be deposited into the General Revenue Fund.
  - (2) AUTOMOBILES OR TRI-VEHICLES FOR PRIVATE USE.
  - (a) An ancient or antique automobile, as defined in s. 320.086, or a street rod, as defined in s. 320.0863: \$7.50 flat.
    - (b) Net weight of less than 2,500 pounds: \$14.50 flat.
  - (c) Net weight of 2,500 pounds or more, but less than 3,500 pounds: \$22.50 flat.
    - (d) Net weight of 3,500 pounds or more: \$32.50 flat.
    - (3) TRUCKS.-

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- (a) Net weight of less than 2,000 pounds: \$14.50 flat.
- (b) Net weight of 2,000 pounds or more, but not more than 3,000 pounds: \$22.50 flat.
- (c) Net weight more than 3,000 pounds, but not more than 5,000 pounds: \$32.50 flat.
- (d) A truck defined as a "goat," or other vehicle if used in the field by a farmer or in the woods for the purpose of harvesting a crop, including naval stores, during such harvesting operations, and which is not principally operated upon the roads of the state: \$7.50 flat. The term "goat" means a motor vehicle designed, constructed, and used principally for the transportation of citrus fruit within citrus groves or for the transportation of crops on farms, and which can also be used for hauling associated equipment or supplies, including required sanitary equipment, and the towing of farm trailers.
- (e) An ancient or antique truck, as defined in s. 320.086: \$7.50 flat.
- (4) HEAVY TRUCKS, TRUCK TRACTORS, FEES ACCORDING TO GROSS VEHICLE WEIGHT.-

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- 1171 (a) Gross vehicle weight of 5,001 pounds or more, but less than 6,000 pounds: \$60.75 flat, of which \$15.75 shall be 1172 deposited into the General Revenue Fund. 1173
  - (b) Gross vehicle weight of 6,000 pounds or more, but less than 8,000 pounds: \$87.75 flat, of which \$22.75 shall be deposited into the General Revenue Fund.
  - (c) Gross vehicle weight of 8,000 pounds or more, but less than 10,000 pounds: \$103 flat, of which \$27 shall be deposited into the General Revenue Fund.
  - (d) Gross vehicle weight of 10,000 pounds or more, but less than 15,000 pounds: \$118 flat, of which \$31 shall be deposited into the General Revenue Fund.
  - (e) Gross vehicle weight of 15,000 pounds or more, but less than 20,000 pounds: \$177 flat, of which \$46 shall be deposited into the General Revenue Fund.
  - (f) Gross vehicle weight of 20,000 pounds or more, but less than 26,001 pounds: \$251 flat, of which \$65 shall be deposited into the General Revenue Fund.
  - (q) Gross vehicle weight of 26,001 pounds or more, but less than 35,000: \$324 flat, of which \$84 shall be deposited into the General Revenue Fund.
  - (h) Gross vehicle weight of 35,000 pounds or more, but less than 44,000 pounds: \$405 flat, of which \$105 shall be deposited into the General Revenue Fund.
  - (i) Gross vehicle weight of 44,000 pounds or more, but less than 55,000 pounds: \$773 flat, of which \$201 shall be deposited into the General Revenue Fund.
  - (j) Gross vehicle weight of 55,000 pounds or more, but less than 62,000 pounds: \$916 flat, of which \$238 shall be deposited



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- (k) Gross vehicle weight of 62,000 pounds or more, but less than 72,000 pounds: \$1,080 flat, of which \$280 shall be deposited into the General Revenue Fund.
- (1) Gross vehicle weight of 72,000 pounds or more: \$1,322 flat, of which \$343 shall be deposited into the General Revenue Fund.
- (m) Notwithstanding the declared gross vehicle weight, a truck tractor used within a 150-mile radius of its home address is eligible for a license plate for a fee of \$324 flat if:
- 1. The truck tractor is used exclusively for hauling forestry products; or
- 2. The truck tractor is used primarily for the hauling of forestry products, and is also used for the hauling of associated forestry harvesting equipment used by the owner of the truck tractor.

Of the fee imposed by this paragraph, \$84 shall be deposited into the General Revenue Fund.

- (n) A truck tractor or heavy truck, not operated as a forhire vehicle, which is engaged exclusively in transporting raw, unprocessed, and nonmanufactured agricultural or horticultural products within a 150-mile radius of its home address, is eligible for a restricted license plate for a fee of:
- 1. If such vehicle's declared gross vehicle weight is less than 44,000 pounds, \$87.75 flat, of which \$22.75 shall be deposited into the General Revenue Fund.
- 2. If such vehicle's declared gross vehicle weight is 44,000 pounds or more and such vehicle only transports from the



point of production to the point of primary manufacture; to the point of assembling the same; or to a shipping point of a rail, water, or motor transportation company, \$324 flat, of which \$84 shall be deposited into the General Revenue Fund.

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- Such not-for-hire truck tractors and heavy trucks used exclusively in transporting raw, unprocessed, and nonmanufactured agricultural or horticultural products may be incidentally used to haul farm implements and fertilizers delivered direct to the growers. The department may require any documentation deemed necessary to determine eligibility prior to issuance of this license plate. For the purpose of this paragraph, "not-for-hire" means the owner of the motor vehicle must also be the owner of the raw, unprocessed, and nonmanufactured agricultural or horticultural product, or the
- (5) SEMITRAILERS, FEES ACCORDING TO GROSS VEHICLE WEIGHT; SCHOOL BUSES; SPECIAL PURPOSE VEHICLES.-

user of the farm implements and fertilizer being delivered.

- (a) 1. A semitrailer drawn by a GVW truck tractor by means of a fifth-wheel arrangement: \$13.50 flat per registration year or any part thereof, of which \$3.50 shall be deposited into the General Revenue Fund.
- 2. A semitrailer drawn by a GVW truck tractor by means of a fifth-wheel arrangement: \$68 flat per permanent registration, of which \$18 shall be deposited into the General Revenue Fund.
- (b) A motor vehicle equipped with machinery and designed for the exclusive purpose of well drilling, excavation, construction, spraying, or similar activity, and which is not designed or used to transport loads other than the machinery

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described above over public roads: \$44 flat, of which \$11.50 shall be deposited into the General Revenue Fund.

- (c) A school bus used exclusively to transport pupils to and from school or school or church activities or functions within their own county: \$41 flat, of which \$11 shall be deposited into the General Revenue Fund.
- (d) A wrecker, as defined in s. 320.01, which is used to tow a vessel as defined in s. 327.02, a disabled, abandoned, stolen-recovered, or impounded motor vehicle as defined in s. 320.01, or a replacement motor vehicle as defined in s. 320.01: \$41 flat, of which \$11 shall be deposited into the General Revenue Fund.
- (e) A wrecker that is used to tow any nondisabled motor vehicle, a vessel, or any other cargo unless used as defined in paragraph (d), as follows:
- 1. Gross vehicle weight of 10,000 pounds or more, but less than 15,000 pounds: \$118 flat, of which \$31 shall be deposited into the General Revenue Fund.
- 2. Gross vehicle weight of 15,000 pounds or more, but less than 20,000 pounds: \$177 flat, of which \$46 shall be deposited into the General Revenue Fund.
- 3. Gross vehicle weight of 20,000 pounds or more, but less than 26,000 pounds: \$251 flat, of which \$65 shall be deposited into the General Revenue Fund.
- 4. Gross vehicle weight of 26,000 pounds or more, but less than 35,000 pounds: \$324 flat, of which \$84 shall be deposited into the General Revenue Fund.
- 5. Gross vehicle weight of 35,000 pounds or more, but less than 44,000 pounds: \$405 flat, of which \$105 shall be deposited



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- 6. Gross vehicle weight of 44,000 pounds or more, but less than 55,000 pounds: \$772 flat, of which \$200 shall be deposited into the General Revenue Fund.
- 7. Gross vehicle weight of 55,000 pounds or more, but less than 62,000 pounds: \$915 flat, of which \$237 shall be deposited into the General Revenue Fund.
- 8. Gross vehicle weight of 62,000 pounds or more, but less than 72,000 pounds: \$1,080 flat, of which \$280 shall be deposited into the General Revenue Fund.
- 9. Gross vehicle weight of 72,000 pounds or more: \$1,322 flat, of which \$343 shall be deposited into the General Revenue Fund.
- (f) A hearse or ambulance: \$40.50 flat, of which \$10.50 shall be deposited into the General Revenue Fund.
  - (6) MOTOR VEHICLES FOR HIRE.
- (a) Under nine passengers: \$17 flat, of which \$4.50 shall be deposited into the General Revenue Fund; plus \$1.50 per cwt, of which 50 cents shall be deposited into the General Revenue Fund.
- (b) Nine passengers and over: \$17 flat, of which \$4.50 shall be deposited into the General Revenue Fund; plus \$2 per cwt, of which 50 cents shall be deposited into the General Revenue Fund.
  - (7) TRAILERS FOR PRIVATE USE.-
- (a) Any trailer weighing 500 pounds or less: \$6.75 flat per year or any part thereof, of which \$1.75 shall be deposited into the General Revenue Fund.
  - (b) Net weight over 500 pounds: \$3.50 flat, of which \$1

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1316 shall be deposited into the General Revenue Fund; plus \$1 per 1317 cwt, of which 25 cents shall be deposited into the General 1318 Revenue Fund.

- (8) TRAILERS FOR HIRE.
- (a) Net weight under 2,000 pounds: \$3.50 flat, of which \$1 shall be deposited into the General Revenue Fund; plus \$1.50 per cwt, of which 50 cents shall be deposited into the General Revenue Fund.
- (b) Net weight 2,000 pounds or more: \$13.50 flat, of which \$3.50 shall be deposited into the General Revenue Fund; plus \$1.50 per cwt, of which 50 cents shall be deposited into the General Revenue Fund.
  - (9) RECREATIONAL VEHICLE-TYPE UNITS.
- (a) A travel trailer or fifth-wheel trailer, as defined by s. 320.01(1)(b), that does not exceed 35 feet in length: \$27 flat, of which \$7 shall be deposited into the General Revenue Fund.
- (b) A camping trailer, as defined by s. 320.01(1)(b)2.: \$13.50 flat, of which \$3.50 shall be deposited into the General Revenue Fund.
  - (c) A motor home, as defined by s. 320.01(1)(b)4.:
- 1. Net weight of less than 4,500 pounds: \$27 flat, of which \$7 shall be deposited into the General Revenue Fund.
- 2. Net weight of 4,500 pounds or more: \$47.25 flat, of which \$12.25 shall be deposited into the General Revenue Fund.
  - (d) A truck camper as defined by s. 320.01(1)(b)3.:
- 1342 1. Net weight of less than 4,500 pounds: \$27 flat, of which \$7 shall be deposited into the General Revenue Fund. 1343
  - 2. Net weight of 4,500 pounds or more: \$47.25 flat, of



1345 which \$12.25 shall be deposited into the General Revenue Fund. (e) A private motor coach as defined by s. 320.01(1)(b)5.: 1346 1347 1. Net weight of less than 4,500 pounds: \$27 flat, of which 1348 \$7 shall be deposited into the General Revenue Fund. 2. Net weight of 4,500 pounds or more: \$47.25 flat, of 1349 which \$12.25 shall be deposited into the General Revenue Fund. 1350 1351 (10) PARK TRAILERS; TRAVEL TRAILERS; FIFTH-WHEEL TRAILERS; 1352 35 FEET TO 40 FEET.-1353 (a) Park trailers.—Any park trailer, as defined in s. 1354 320.01(1)(b)7.: \$25 flat. 1355 (b) A travel trailer or fifth-wheel trailer, as defined in 1356 s. 320.01(1)(b), that exceeds 35 feet: \$25 flat. 1357 (11) MOBILE HOMES.— 1358 (a) A mobile home not exceeding 35 feet in length: \$20 1359 flat. 1360 (b) A mobile home over 35 feet in length, but not exceeding 1361 40 feet: \$25 flat. 1362 (c) A mobile home over 40 feet in length, but not exceeding 1363 45 feet: \$30 flat. 1364 (d) A mobile home over 45 feet in length, but not exceeding 1365 50 feet: \$35 flat. 1366 (e) A mobile home over 50 feet in length, but not exceeding 1367 55 feet: \$40 flat. (f) A mobile home over 55 feet in length, but not exceeding 1368 1369 60 feet: \$45 flat. 1370 (q) A mobile home over 60 feet in length, but not exceeding 1371 65 feet: \$50 flat. (h) A mobile home over 65 feet in length: \$80 flat. 1372

(12) DEALER AND MANUFACTURER LICENSE PLATES.—A franchised



motor vehicle dealer, independent motor vehicle dealer, marine boat trailer dealer, or mobile home dealer and manufacturer license plate: \$17 flat, of which \$4.50 shall be deposited into the General Revenue Fund.

- (13) EXEMPT OR OFFICIAL LICENSE PLATES.—Any exempt or official license plate: \$4 flat, of which \$1 shall be deposited into the General Revenue Fund.
- (14) LOCALLY OPERATED MOTOR VEHICLES FOR HIRE.—A motor vehicle for hire operated wholly within a city or within 25 miles thereof: \$17 flat, of which \$4.50 shall be deposited into the General Revenue Fund; plus \$2 per cwt, of which 50 cents shall be deposited into the General Revenue Fund.
- (15) TRANSPORTER.—Any transporter license plate issued to a transporter pursuant to s. 320.133: \$101.25 flat, of which \$26.25 shall be deposited into the General Revenue Fund.

Section 33. Subsection (1) of section 655.960, Florida Statutes, is amended to read:

- 655.960 Definitions; ss. 655.960-655.965.—As used in this section and ss. 655.961-655.965, unless the context otherwise requires:
- (1) "Access area" means any paved walkway or sidewalk which is within 50 feet of any automated teller machine. The term does not include any street or highway open to the use of the public, as defined in s. 316.003(78) (a) or (b) s. 316.003(77) (a) or (b), including any adjacent sidewalk, as defined in s. 316.003.

Section 34. This act shall take effect October 1, 2017.

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1401 ======= T I T L E A M E N D M E N T ===== 1402 And the title is amended as follows:

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Delete everything before the enacting clause and insert:

A bill to be entitled

An act relating to the Department of Highway Safety and Motor Vehicles; amending s. 316.003, F.S.; defining the term "autocycle"; redefining the term "motorcycle"; conforming a cross-reference; amending ss. 316.2397 and 316.2398, F.S.; prohibiting vehicles or equipment from showing or displaying red and white lights while being driven or moved; authorizing firefighters to use or display red and white lights under certain circumstances; authorizing active volunteer firefighters to display red and white warning signals under certain circumstances; amending s. 316.302, F.S.; revising provisions relating to federal regulations to which owners and drivers of commercial motor vehicles are subject; terminating the maximum amount of a civil penalty for falsification of information on certain time records; deleting the requirement that a motor carrier maintain documentation of a driver's driving times throughout a duty period if the driver is not released from duty within a specified period; providing an exemption from specified rules and regulations for a person who operates a commercial motor vehicle with a declared gross vehicle weight, gross vehicle weight rating, and gross combined weight rating of less than a specified amount under certain circumstances; amending s. 316.3025, F.S.; conforming provisions to changes made

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by the act; amending s. 316.614, F.S.; redefining the term "motor vehicle"; prohibiting a person from operating an autocycle unless certain safety belt or child restraint device requirements are met; amending s. 320.01, F.S.; redefining the term "apportionable vehicle"; redefining the term "motorcycle"; amending s. 320.02, F.S.; requiring an application form for motor vehicle registration to include language authorizing a voluntary contribution to be distributed to Preserve Vision Florida, rather than to Prevent Blindness Florida; amending s. 320.06, F.S.; providing for future repeal of issuance of a certain license plate and cab card to a vehicle that has an apportioned registration; providing requirements, beginning on a specified date, for license plates, cab cards, and validation stickers for vehicles registered in accordance with the International Registration Plan; authorizing a worn or damaged license plate to be replaced at no charge under certain circumstances; amending s. 320.0605, F.S.; authorizing presentation of electronic documentation of certain information to a law enforcement officer or agent of the department; providing construction; providing liability; revising information required in such documentation; amending s. 320.0607, F.S.; providing an exemption, beginning on a specified date, of a certain fee for vehicles registered under the International Registration Plan; amending s. 320.08056, F.S.; deleting the American Red Cross, Donate Organs-Pass It On, St. Johns River, and

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Hispanic Achievers license plates; conforming crossreferences; repealing s. 320.08058(31), (57), (69), and (70), F.S., relating to the American Red Cross, Donate Organs-Pass It On, St. Johns River, and Hispanic Achievers license plates, respectively; amending s. 320.08068, F.S.; requiring The Able Trust to distribute a specified percentage of annual use fees from motorcycle specialty license plates to Preserve Vision Florida, rather than to Prevent Blindness Florida; creating s. 320.0875, F.S.; providing for a motorcycle special license plate to be issued to a recipient of the Purple Heart; providing requirements for the plate; amending s. 320.089, F.S.; providing for a special license plate to be issued to a recipient of the Bronze Star; making technical changes; amending s. 320.133, F.S.; defining the term "transporter license plate eligible business"; providing that a person is not eligible to purchase or renew a transporter license plate unless he or she provides certain proof that his or her business is a transporter license plate eligible business; providing application and insurance requirements for qualification as a transporter license plate eligible business; authorizing the department to issue a transporter license plate to an applicant who is not a licensed dealer and is qualified as a transporter license plate eligible business, under certain circumstances; providing that a transporter license plate is valid only for use on an unregistered motor

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vehicle in the possession of the transporter, subject to certain requirements; providing a criminal penalty for a person who sells or unlawfully possesses, distributes, or brokers a transporter license plate to be attached to any vehicle; providing that transporter license plates are subject to cancellation by the department; providing a criminal penalty and disqualification from transporter license plate usage for a person who knowingly and willfully sells or unlawfully possesses, distributes, or brokers a transporter license plate to avoid registering a vehicle requiring registration, subject to certain requirements; providing recordkeeping requirements for a transporter license plate eligible business; providing a criminal penalty, cancellation of transporter license plates, and disqualification from future issuance of the plates for a violation of such recordkeeping requirements; requiring a transporter license plate issued under this section to be accompanied by registration and proof of insurance when attached to a motor vehicle; providing a criminal penalty and removal of the license plate for a person who fails to provide such documentation; providing an exemption to persons who contract with dealers and auctions to transport motor vehicles; conforming provisions to changes made by the act; providing that an initial registration or renewal issued under this section is valid for a specified period; requiring a license plate attached to a motor vehicle in violation

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of specified provision to be removed by a law enforcement officer and surrendered to the department by the law enforcement agency for cancellation; amending s. 321.25, F.S.; providing for reimbursement to the department of tuition and other course expenses for certain training under certain circumstances; defining the term "other course expenses"; authorizing the department to institute a civil action under certain circumstances; authorizing the department to waive a person's requirement of reimbursement when the person terminates employment due to hardship or extenuating circumstances; amending s. 322.01, F.S.; conforming provisions to changes made by the act; amending s. 322.03, F.S.; authorizing a person to operate an autocycle without a motorcycle endorsement; amending s. 322.051, F.S.; revising eligibility for a "D" designation on an identification card to include posttraumatic stress disorder or traumatic brain injury; amending s. 322.08, F.S.; requiring an application form for an original, renewal, or replacement driver license or identification card to include language authorizing a voluntary contribution to Preserve Vision Florida, rather than to Prevent Blindness Florida; amending s. 322.091, F.S.; requiring the department to make available, upon request, a report to each school district of certain information for each student whose driving privileges have been suspended under this section; amending s. 322.12, F.S.; requiring the tax collector to retain

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specified fees if a subsequent knowledge or skills test is administered by the tax collector; exempting the operation of an autocycle from certain examination requirements for licenses to operate motorcycles; amending s. 322.17, F.S.; providing for replacement of a stolen identification card at no charge, subject to certain requirements; amending s. 322.21, F.S.; deleting obsolete provisions; deleting a fee for certain specialty driver licenses or identification cards; providing disposition of specified fees for reinstatement of a driver license following a suspension, revocation, or disqualification when the reinstatement is processed by the department or the tax collector; requiring an applicant who submits an application for a renewal or replacement driver license or identification card to the department using a convenience service to be provided with an option for expedited shipping, subject to certain requirements; requiring a fee to be charged for the expedited shipping option, subject to certain requirements; providing for disposition of such fee; amending s. 322.61, F.S.; adding violations for texting or using a handheld mobile telephone while driving a commercial motor vehicle as specified offenses that, in certain circumstances, result in disqualification from operating a commercial motor vehicle for a specified period; amending ss. 212.05, 316.303, 316.545, 316.613, 320.08, and 655.960, F.S.; conforming cross-references; providing an effective

1577	date.			

	LEGISLATIVE ACTION	
Senate		House
Comm: RCS		
03/23/2017		
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The Committee on Transportation (Gainer) recommended the following:

## Senate Amendment to Amendment (137954)

Delete line 342

and insert:

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issued an annual license plate and a cab

By Senator Gainer

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2-00853-17 2017784

A bill to be entitled An act relating to the Department of Highway Safety and Motor Vehicles; amending s. 316.302, F.S.; revising provisions relating to federal regulations to which owners and drivers of commercial motor vehicles are subject; terminating the maximum amount of a civil penalty for falsification of information on certain time records; deleting the requirement that a motor carrier must maintain documentation of a driver's driving times throughout a duty period if the driver is not released from duty within a specified period; providing an exemption for a person who operates a commercial motor vehicle having a declared gross vehicle weight, gross vehicle weight rating, or gross combined weight rating of less than a specified amount under certain circumstances; amending s. 316.3025, F.S.; conforming provisions to changes made by the act; amending s. 320.01, F.S.; revising the definition of the term "apportionable vehicle"; amending s. 320.06, F.S.; providing for future repeal of issuance of a certain annual license plate and cab card to a vehicle that has an apportioned registration; providing requirements, beginning on a specified date, for license plates, cab cards, and validation stickers for vehicles registered in accordance with the International Registration Plan; allowing a worn or damaged license plate to be replaced at no charge under certain circumstances; amending s. 320.0607, F.S.; providing an exemption, beginning on a specified date, of a certain fee for vehicles registered under the International Registration Plan; amending s. 320.133, F.S.; defining the term "transporter license

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 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2017 SB 784

2-00853-17 2017784 33 plate eligible business"; providing that a person is 34 not eligible to purchase or renew a transporter 35 license plate unless he or she provides certain proof 36 that his or her business is a transporter license 37 plate eligible business; providing application and 38 insurance requirements for qualification as a 39 transporter license plate eligible business; 40 authorizing the department to issue a transporter 41 license plate to an applicant who is not a licensed 42 dealer and is qualified as a transporter license plate 43 eligible business upon certain requirements being met; providing that a transporter license plate is only 44 valid for use on an unregistered motor vehicle in the 45 46 possession of the transporter, subject to certain requirements; providing a criminal penalty for a 48 person who sells or unlawfully possesses, distributes, 49 or brokers a transporter license plate to be attached 50 to any vehicle; providing that transporter license 51 plates are subject to cancellation by the department; 52 providing a criminal penalty and disqualification from 53 transporter license plate usage for a person who 54 knowingly and willfully sells or unlawfully possesses, 55 distributes, or brokers a transporter license plate to 56 avoid registering a vehicle requiring registration, 57 subject to certain requirements; providing 58 recordkeeping requirements for a transporter license 59 plate eligible business; providing a criminal penalty, 60 cancellation of transporter license plates, and 61 disqualification from future issuance of the plates

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for a violation of such recordkeeping requirements; requiring a transporter license plate issued under this section to be accompanied by registration and proof of insurance when attached to a motor vehicle; providing a criminal penalty and removal of the license plate for a person who fails to provide such documentation; providing an exemption to persons who contract with dealers and auctions to transport motor vehicles; conforming provisions to changes made by the act; providing that an initial registration or renewal issued under this section is valid for a specified period; requiring a license plate attached to a motor vehicle in violation of specified provision to be removed by law enforcement and surrendered to the department by the law enforcement agency for cancellation; amending s. 321.25, F.S.; providing for reimbursement to the department of tuition and other course expenses for certain training under certain circumstances; defining the term "other course expenses"; authorizing the department to institute a civil action under certain circumstances; authorizing the department to waive a person's requirement of reimbursement when the person terminates employment due to hardship or extenuating circumstances; amending s. 322.091, F.S.; requiring the department to make available, upon request, a report to each school district of certain information of each student whose driving privileges have been suspended under this section; amending s. 322.12, F.S.; requiring the tax

Page 3 of 23

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Florida Senate - 2017 SB 784

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91	collector to retain specified fees if a subsequent
92	knowledge or skills test is administered by the tax
93	collector; amending s. 322.17, F.S.; providing for
94	replacement of a stolen identification card at no
95	charge, subject to certain requirements; amending s.
96	322.21, F.S.; deleting obsolete provisions; deleting a
97	fee for certain specialty driver licenses or
98	identification cards; providing disposition of
99	specified fees for reinstatement of a driver license
100	following a suspension, revocation, or
101	disqualification when the reinstatement is processed
102	by the department or the tax collector; requiring an
103	applicant who submits an application for a renewal or
104	replacement driver license or identification card to
105	the department using a convenience service to be
106	provided with an option for expedited shipping,
107	subject to certain requirements; requiring a fee to be
108	charged for the expedited shipping option, subject to
109	certain requirements; providing for disposition of
110	such fee; amending s. 322.61, F.S.; adding violations
111	for texting or using a handheld mobile telephone while
112	driving a commercial motor vehicle pursuant to
113	specified provisions which result in disqualification
114	from operating a commercial motor vehicle for a
115	specified period under certain circumstances;
116	providing an effective date.
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118	Be It Enacted by the Legislature of the State of Florida:
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Section 1. Subsection (1) and paragraphs (a), (c), (d), and (f) of subsection (2) of section 316.302, Florida Statutes, are amended to read:

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316.302 Commercial motor vehicles; safety regulations; transporters and shippers of hazardous materials; enforcement.—

- (1) Except as otherwise provided in subsection (3):
- (a) All owners and drivers of commercial motor vehicles that are operated on the public highways of this state while engaged in interstate commerce are subject to the rules and regulations contained in 49 C.F.R. parts 382, 385, and 390-397.
- (b) Except as otherwise provided in this section, all owners or drivers of commercial motor vehicles that are engaged in intrastate commerce are subject to the rules and regulations contained in 49 C.F.R. parts 382, 383, 385, and 390-397, with the exception of 49 C.F.R. s. 390.5 as it relates to the definition of bus, as such rules and regulations existed on December 31, 2016 2012.
- (c) The emergency exceptions provided by 49 C.F.R. s. 392.82 also apply to communications by utility drivers and utility contractor drivers during a Level 1 activation of the State Emergency Operations Center, as provided in the Florida Comprehensive Emergency Management plan, or during a state of emergency declared by executive order or proclamation of the Governor.
- (d) Except as provided in s. 316.215(5), and except as provided in s. 316.228 for rear overhang lighting and flagging requirements for intrastate operations, the requirements of this section supersede all other safety requirements of this chapter for commercial motor vehicles.

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Florida Senate - 2017 SB 784

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(2) (a) A person who operates a commercial motor vehicle solely in intrastate commerce not transporting any hazardous material in amounts that require placarding pursuant to 49 C.F.R. part 172 need not comply with 49 C.F.R. ss. 391.11(b)(1) and 395.3 395.3(a) and (b).

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(c) Except as provided in 49 C.F.R. s. 395.1, a person who operates a commercial motor vehicle solely in intrastate commerce not transporting any hazardous material in amounts that require placarding pursuant to 49 C.F.R. part 172 may not drive after having been on duty more than 70 hours in any period of 7consecutive days or more than 80 hours in any period of 8 consecutive days if the motor carrier operates every day of the week. Thirty-four consecutive hours off duty shall constitute the end of any such period of 7 or 8 consecutive days. This weekly limit does not apply to a person who operates a commercial motor vehicle solely within this state while transporting, during harvest periods, any unprocessed agricultural products or unprocessed food or fiber that is subject to seasonal harvesting from place of harvest to the first place of processing or storage or from place of harvest directly to market or while transporting livestock, livestock feed, or farm supplies directly related to growing or harvesting agricultural products. Upon request of the Department of Highway Safety and Motor Vehicles, motor carriers shall furnish time records or other written verification to that department so that the Department of Highway Safety and Motor Vehicles can determine compliance with this subsection. These time records must be furnished to the Department of Highway Safety and Motor Vehicles within 2 days after receipt of that department's

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2-00853-17 2017784 178 request. Falsification of such information is subject to a civil 179 penalty not to exceed \$100. The provisions of This paragraph 180 does do not apply to operators of farm labor vehicles operated 181 during a state of emergency declared by the Governor or operated 182 pursuant to s. 570.07(21) and does do not apply to drivers of utility service vehicles as defined in 49 C.F.R. s. 395.2. 183 184 (d) A person who operates a commercial motor vehicle solely 185 in intrastate commerce not transporting any hazardous material 186 in amounts that require placarding pursuant to 49 C.F.R. part 187 172 within a 150 air-mile radius of the location where the 188 vehicle is based need not comply with 49 C.F.R. s.  $395.8_T$  if the requirements of 49 C.F.R. s. 395.1(e)(1)(ii), (iii), 189 190 395.1(e)(1)(iii) and (v) are met. If a driver is not released 191 from duty within 12 hours after the driver arrives for duty, the 192 motor carrier must maintain documentation of the driver's 193 driving times throughout the duty period. 194 (f) A person who operates a commercial motor vehicle having 195 a declared gross vehicle weight, gross vehicle weight rating, or 196 gross combined weight rating of less than 26,001 pounds solely 197 in intrastate commerce and who is not transporting hazardous 198 materials in amounts that require placarding pursuant to 49 199 C.F.R. part 172, or who is transporting petroleum products as 200 defined in s. 376.301, is exempt from subsection (1). However, 201 such person must comply with 49 C.F.R. parts 382, 392, and 3937 202 and with 49 C.F.R. ss. 396.3(a)(1) and 396.9.

(6) (a) A driver who violates 49 C.F.R. s. 392.80, which Page 7 of 23

Section 2. Paragraph (a) of subsection (6) of section

316.3025, Florida Statutes, is amended to read:

316.3025 Penalties .-

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207	prohibits texting while operating a commercial motor vehicle, or
208	49 C.F.R. s. 392.82, which prohibits using a handheld mobile
209	telephone while operating a commercial motor vehicle, may be
210	assessed a civil penalty and commercial driver license
211	disqualification as follows:
212	1. First violation: \$500.
213	2. Second violation: \$1,000 and a 60-day commercial driver
214	license disqualification pursuant to 49 C.F.R. part 383.
215	3. Third and subsequent violations: \$2,750 and a 120-day
216	commercial driver license disqualification pursuant to 49 C.F.R.
217	part 383.
218	Section 3. Subsection (24) of section 320.01, Florida
219	Statutes, is amended to read:
220	320.01 Definitions, general.—As used in the Florida
221	Statutes, except as otherwise provided, the term:
222	(24) "Apportionable vehicle" means any vehicle, except
223	recreational vehicles, vehicles displaying restricted plates,
224	city pickup and delivery vehicles, buses used in transportation
225	of chartered parties, and government-owned vehicles, which is
226	used or intended for use in two or more member jurisdictions
227	that allocate or proportionally register vehicles and which is
228	used for the transportation of persons for hire or is designed,
229	used, or maintained primarily for the transportation of property
230	and:
231	(a) Is a power unit having a gross vehicle weight in excess
232	of 26,000 pounds;
233	(b) Is a power unit having three or more axles, regardless
234	of weight; or
235	(c) Is used in combination, when the weight of such

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combination exceeds 26,000 pounds gross vehicle weight.

Vehicles, or combinations thereof, having a gross vehicle weight of 26,000 pounds or less and two-axle vehicles may be proportionally registered.

Section 4. Paragraph (b) of subsection (1) of section 320.06, Florida Statutes, is amended to read:

320.06 Registration certificates, license plates, and validation stickers generally.—

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(b) 1. Registration license plates bearing a graphic symbol and the alphanumeric system of identification shall be issued for a 10-year period. At the end of the 10-year period, upon renewal, the plate shall be replaced. The department shall extend the scheduled license plate replacement date from a 6year period to a 10-year period. The fee for such replacement is \$28, \$2.80 of which shall be paid each year before the plate is replaced, to be credited toward the next \$28 replacement fee. The fees shall be deposited into the Highway Safety Operating Trust Fund. A credit or refund may not be given for any prior years' payments of the prorated replacement fee if the plate is replaced or surrendered before the end of the 10-year period, except that a credit may be given if a registrant is required by the department to replace a license plate under s. 320.08056(8)(a). With each license plate, a validation sticker shall be issued showing the owner's birth month, license plate number, and the year of expiration or the appropriate renewal period if the owner is not a natural person. The validation sticker shall be placed on the upper right corner of the license

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2-00853-17 2017784 265 plate. The license plate and validation sticker shall be issued 266 based on the applicant's appropriate renewal period. The 267 registration period is 12 months, the extended registration 268 period is 24 months, and all expirations occur based on the 269 applicant's appropriate registration period. 2. A vehicle that has an apportioned registration shall be 270 271 issued an annual license plate and a cab card that denote the

issued an annual license plate and a cab card that denote the declared gross vehicle weight for each apportioned jurisdiction in which the vehicle is authorized to operate. This subparagraph expires October 1, 2018.

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3. Beginning October 1, 2018, a vehicle registered in accordance with the International Registration Plan which has an apportioned registration shall be issued a license plate for a 5-year period, an annual cab card denoting the declared gross vehicle weight, and an annual validation sticker showing the month and year of expiration. The validation sticker shall be placed in the center of the license plate. The license plate and validation sticker shall be issued based on the applicant's appropriate renewal period. The registration period is 12 months. The fee for an original and a renewed cab card is \$28. This fee shall be deposited into the Highway Safety Operating Trust Fund. If the license plate is damaged or worn, it may be replaced at no charge by applying to the department and surrendering the current license plate.

 $\underline{4.2-}$  In order to retain the efficient administration of the taxes and fees imposed by this chapter, the 80-cent fee increase in the replacement fee imposed by chapter 2009-71, Laws of Florida, is negated as provided in s. 320.0804.

Section 5. Subsection (5) of section 320.0607, Florida

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Statutes, is amended to read:

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320.0607 Replacement license plates, validation decal, or mobile home sticker.—

(5) Upon the issuance of an original license plate, the applicant shall pay a fee of \$28 to be deposited in the Highway Safety Operating Trust Fund. Beginning October 1, 2018, this subsection does not apply to a vehicle registered under the International Registration Plan.

Section 6. Section 320.133, Florida Statutes, is amended to read:

320.133 Transporter license plates.-

- (1) As used in this section, the term "transporter license plate eligible business" means a business engaged in the limited operation of an unregistered motor vehicle or a repossessor who contracts with lending institutions to repossess or recover motor vehicles or mobile homes.
- (2) A person is not eligible to purchase or renew a transporter license plate unless he or she provides proof satisfactory to the department that his or her business is a transporter license plate eligible business.
- (3) The application for qualification as a transporter license plate eligible business must be in such form as is prescribed by the department and must contain the legal name of the person or persons applying for the license plate, the name of the business, and the principal or principals of the business. The application must describe the exact physical location of the place of business within the state. This location must be available at all reasonable hours for transporter license plate records inspection by the department

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2-00853-17 2017784 323 or any law enforcement agency. The application must contain 324 proof of a garage liability insurance policy or a business 325 automobile policy in the amount of at least \$100,000, and the certificate of insurance must indicate the number of transporter 326 327 license plates reported to the insurance company. Such coverage 328 shall be maintained for the entire registration period. Upon seeking initial qualification, the applicant must provide 329 330 documentation proving that the business is registered with the Division of Corporations of the Department of State to conduct 331 332 business in the state. The business must indicate how it meets 333 the qualification as a transporter license plate eligible business by describing in detail the business processes that 334 335 require the use of a transporter license plate. 336 (4)(a)(1) The department may is authorized to issue a 337 transporter license plate to an any applicant who is not a licensed dealer and is qualified as a transporter license plate 338 339 eligible business, incidental to the conduct of his or her 340 business, engages in the transporting of motor vehicles which 341 are not currently registered to any owner and which do not have 342 license plates, upon payment of the license tax imposed by s. 320.08(15) for each transporter such license plate and upon 343 proof of <del>liability</del> insurance as described in subsection (3) 344

reported to the insurance company, which shall be the maximum

number of transporter license plates issued to the applicant.

Such A transporter license plate is only valid for use on an

coverage in the amount of \$100,000 or more. The proof of

350 <u>unregistered</u> any motor vehicle in the possession of the
351 transporter while the motor vehicle is being transported in the

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insurance must indicate the number of transporter license plates

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352 course of the transporter's business and must not be attached to 353 any vehicle owned by the transporter or his or her business for 354 which registration would otherwise be required. A person who 355 sells or unlawfully possesses, distributes, or brokers a 356 transporter license plate to be attached to any vehicle commits 357 a misdemeanor of the second degree, punishable as provided in s. 358 775.082 or s. 775.083. Any and all transporter license plates 359 issued are subject to cancellation by the department. 360 (b) A person who knowingly and willfully sells or 361 unlawfully possesses, distributes, or brokers a transporter 362 license plate to avoid registering a vehicle requiring 363 registration pursuant to this chapter or chapter 319 commits a misdemeanor of the first degree, punishable as provided in s. 364 365 775.082 or s. 775.083, and is disqualified from transporter 366 license plate usage. All transporter license plates issued to 367 the person's business shall be canceled and must be returned to the department immediately upon disqualification. The 368 369 transporter license plate is subject to removal as provided in 370 subsection (9), and any and all transporter plates issued are 371 subject to cancellation by the department. 372 (5) A transporter license plate eligible business issued a transporter license plate must maintain for 2 years, at its 373 374 location, records of each use of each transporter license plate 375 and evidence that the plate was used as required by this 376 chapter. Such records must be open to inspection by the 377 department or its agents or any law enforcement officer during 378 reasonable business hours. A person who fails to maintain true 379 and accurate records of any transporter license plate usage or

comply with this subsection commits a misdemeanor of the second

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381	degree, punishable as provided in s. 775.082 or s. 775.083, may
382	be subject to cancellation of any and all transporter license
383	plates issued, and is automatically disqualified from future
384	transporter license plate issuance.
385	(6) When attached to a motor vehicle, a transporter license
386	plate issued under this section must be accompanied by the
387	registration issued for the license plate by the department and
388	proof of insurance as described in subsection (3). A person who
389	operates a motor vehicle with a transporter license plate
390	attached who fails to provide the documentation listed in this
391	subsection commits a misdemeanor of the second degree,
392	punishable as provided in s. 775.082 or s. 775.083, and the
393	license plate is subject to removal as provided in subsection
394	(9). This subsection does not apply to a person who contracts
395	with dealers and auctions to transport motor vehicles.
396	(7) (2) A license <u>plate</u> issued pursuant to subsection (4)
397	$\frac{(1)}{(1)}$ must be in a distinctive color approved by the department,
398	and the word "transporter" must appear on the face of the
399	license plate in place of the county name.
400	(8) (3) An initial registration or renewal A license plate
401	issued under this section is valid for <del>a period of</del> 12 months,
402	beginning January 1 and ending December 31. $\underline{\mathtt{A}}$ No refund of the
403	license tax imposed may <u>not</u> be provided for any unexpired
404	portion of a license period.
405	(9) A license plate attached to a motor vehicle in
406	violation of subsection (4) or subsection (6) must be
407	immediately removed by law enforcement from the motor vehicle to
408	which it was attached and surrendered to the department by the

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law enforcement agency for cancellation.

2017784 Section 7. Section 321.25, Florida Statutes, is amended to read: 321.25 Training provided at patrol schools; reimbursement of tuition and other course expenses.-

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(1) The Department of Highway Safety and Motor Vehicles may is authorized to provide for the training of law enforcement officials and individuals in matters relating to the duties, functions, and powers of the Florida Highway Patrol in the schools established by the department for the training of highway patrol candidates and officers. The Department of Highway Safety and Motor Vehicles may is authorized to charge a fee for providing the training authorized by this section. The fee shall be charged to persons attending the training. The fee shall be based on the Department of Highway Safety and Motor Vehicles' costs for providing the training, and such costs may include, but are not limited to, tuition, lodging, and meals. Revenues from the fees shall be used to offset the Department of Highway Safety and Motor Vehicles' costs for providing the training. The cost of training local enforcement officers shall be paid for by their respective offices, counties, or municipalities, as the case may be. Such cost shall be deemed a proper county or municipal expense or a proper expenditure of the office of sheriff.

(2) Notwithstanding s. 943.16, a person who attends training under subsection (1) at the expense of the Department of Highway Safety and Motor Vehicles must remain in the employment or appointment of the Florida Highway Patrol for at least 3 years. Once employed, if the person fails to remain employed by the Florida Highway Patrol for at least 3 years from

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439	the first date of employment, the person must pay the cost of
440	tuition and other course expenses to the Department of Highway
441	Safety and Motor Vehicles. For purposes of this section, the
442	term "other course expenses" may include the cost of meals and
443	lodging.
444	(3) The Department of Highway Safety and Motor Vehicles may
445	institute a civil action to collect the cost of tuition and
446	other course expenses if it is not reimbursed pursuant to
447	subsection (2), provided that the Florida Highway Patrol gave
448	written notification to the person of the 3-year employment
449	commitment during the employment screening process and the
450	person returned signed acknowledgment of receipt of such
451	notification.
452	(4) Notwithstanding any other provision of this section,
453	the Department of Highway Safety and Motor Vehicles may waive a
454	person's requirement of reimbursement in part or in full when
455	the person terminates employment due to hardship or extenuating
456	circumstances.
457	Section 8. Subsection (5) of section 322.091, Florida
458	Statutes, is amended to read:
459	322.091 Attendance requirements
460	(5) REPORTING AND ACCOUNTABILITY.—The department shall $\underline{\text{make}}$
461	available, upon request, a report quarterly to each school
462	district $\underline{\text{of}}$ the legal name, sex, date of birth, and social
463	security number of each student whose driving privileges have
464	been suspended under this section.
465	Section 9. Subsection (1) of section 322.12, Florida
466	Statutes, is amended to read:
467	322.12 Examination of applicants

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(1)

(1) It is the intent of the Legislature that every applicant for an original driver license in this state be required to pass an examination pursuant to this section. However, the department may waive the knowledge, endorsement, and skills tests for an applicant who is otherwise qualified and who surrenders a valid driver license from another state or a province of Canada, or a valid driver license issued by the United States Armed Forces, if the driver applies for a Florida license of an equal or lesser classification. An Any applicant who fails to pass the initial knowledge test incurs a \$10 fee for each subsequent test, to be deposited into the Highway Safety Operating Trust Fund, except that if a subsequent test is administered by the tax collector, the tax collector shall retain such \$10 fee. An Any applicant who fails to pass the initial skills test incurs a \$20 fee for each subsequent test, to be deposited into the Highway Safety Operating Trust Fund, except that if a subsequent test is administered by the tax collector, the tax collector shall retain such \$20 fee. A person who seeks to retain a hazardous-materials endorsement, pursuant to s. 322.57(1)(e), must pass the hazardous-materials test, upon surrendering his or her commercial driver license, if the person has not taken and passed the hazardous-materials test within 2 years before applying for a commercial driver license in this state. Section 10. Paragraph (b) of subsection (1) of section 322.17, Florida Statutes, is amended to read: 322.17 Replacement licenses, identification cards, and permits .-

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General Revenue Fund.

2-00853-17 2017784 (b) In the event that an instruction permit, or driver license, or identification card issued under the provisions of this chapter is stolen, the person to whom the same was issued may, at no charge, obtain a replacement upon furnishing proof satisfactory to the department that such permit, or license, or identification card was stolen and further furnishing the person's full name, date of birth, sex, residence and mailing address, proof of birth satisfactory to the department, and proof of identity satisfactory to the department. Section 11. Paragraphs (e) and (i) of subsection (1) and subsection (8) of section 322.21, Florida Statutes, are amended, and subsection (10) is added to that section, to read: 322.21 License fees; procedure for handling and collecting fees.-(1) Except as otherwise provided herein, the fee for: (e) A replacement driver license issued pursuant to s. 322.17 is \$25. Of this amount, \$7 shall be deposited into the Highway Safety Operating Trust Fund and \$18 shall be deposited into the General Revenue Fund. Beginning July 1, 2015, or upon completion of the transition of driver license issuance services, If the replacement driver license is issued by the tax collector, the tax collector shall retain the \$7 that would otherwise be deposited into the Highway Safety Operating Trust Fund and the remaining revenues shall be deposited into the

(i) The specialty driver license or identification card issued pursuant to s. 322.1415 is \$25, which is in addition to other fees required in this section. The fee shall be distributed as follows:

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1. Fifty percent shall be distributed as provided in s. 320.08058 to the appropriate state or independent university, professional sports team, or branch of the United States Armed Forces.

2. Fifty percent shall be distributed to the department for costs directly related to the specialty driver license and identification card program and to defray the costs associated with production enhancements and distribution.

- (8)  $\underline{\mathbf{A}}$  Any person who applies for reinstatement following the suspension or revocation of the person's driver license must pay a service fee of \$45 following a suspension, and \$75 following a revocation, which is in addition to the fee for a license.  $\underline{\mathbf{A}}$  Any person who applies for reinstatement of a commercial driver license following the disqualification of the person's privilege to operate a commercial motor vehicle shall pay a service fee of \$75, which is in addition to the fee for a license. The department shall collect all of these fees at the time of reinstatement. The department shall issue proper receipts for such fees and shall promptly transmit all funds received by it as follows:
- (a) Of the \$45 fee received from a licensee for reinstatement following a suspension:
- 1. If the reinstatement is processed by the department, the department shall deposit \$15 in the General Revenue Fund and \$30 in the Highway Safety Operating Trust Fund.
- 2. If the reinstatement is processed by the tax collector, \$15 shall be retained by the tax collector, \$15 shall be deposited into the Highway Safety Operating Trust Fund, and \$15 shall be deposited into the General Revenue Fund.

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(b) Of the \$75 fee received from a licensee for reinstatement following a revocation or disqualification: 1. If the reinstatement is processed by the department, the department shall deposit \$35 in the General Revenue Fund and \$40 in the Highway Safety Operating Trust Fund. 2. If the reinstatement is processed by the tax collector, \$20 shall be retained by the tax collector, \$20 shall be deposited into the Highway Safety Operating Trust Fund, and \$35 shall be deposited into the General Revenue Fund. If the revocation or suspension of the driver license was for a violation of s. 316.193, or for refusal to submit to a lawful breath, blood, or urine test, an additional fee of \$130 must be charged. However, only one \$130 fee may be collected from one

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person convicted of violations arising out of the same incident. The department shall collect the \$130 fee and deposit the fee into the Highway Safety Operating Trust Fund at the time of reinstatement of the person's driver license, but the fee may not be collected if the suspension or revocation is overturned. If the revocation or suspension of the driver license was for a conviction for a violation of s. 817.234(8) or (9) or s. 817.505, an additional fee of \$180 is imposed for each offense. The department shall collect and deposit the additional fee into the Highway Safety Operating Trust Fund at the time of

(10) An applicant who submits an application for a renewal or replacement driver license or identification card to the department using a convenience service shall be provided with an option for expedited shipping whereby the department, at the

reinstatement of the person's driver license.

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applicant's request, shall issue the license or identification card within 5 working days after receipt of the application and ship the license or card using an expedited mail service. A fee shall be charged for the expedited shipping option, not to exceed the cost of the expedited mail service, which is in addition to fees imposed by s. 322.051 or this section, or for the convenience service. Fees collected for the expedited shipping option shall be deposited into the Highway Safety Operating Trust Fund.

Section 12. Subsection (1) of section 322.61, Florida Statutes, is amended, and subsection (2) of that section is reenacted, to read:

322.61 Disqualification from operating a commercial motor vehicle .-

(1) A person who, for offenses occurring within a 3-year period, is convicted of two of the following serious traffic violations, or any combination thereof, arising in separate incidents committed in a commercial motor vehicle shall, in addition to any other applicable penalties, be disqualified from operating a commercial motor vehicle for a period of 60 days. A holder of a commercial driver license or commercial learner's permit who, for offenses occurring within a 3-year period, is convicted of two of the following serious traffic violations, or any combination thereof, arising in separate incidents committed in a noncommercial motor vehicle shall, in addition to any other applicable penalties, be disqualified from operating a commercial motor vehicle for a period of 60 days if such convictions result in the suspension, revocation, or cancellation of the licenseholder's driving privilege:

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613	(a) A violation of any state or local law relating to moto
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615	in connection with a crash resulting in death;
616	(b) Reckless driving, as defined in s. 316.192;
617	(c) Unlawful speed of 15 miles per hour or more above the
618	posted speed limit;
619	(d) Improper lane change, as defined in s. 316.085;
620	(e) Following too closely, as defined in s. 316.0895;
621	(f) Texting while driving a commercial motor vehicle, as
622	prohibited by 49 C.F.R. 392.80;
623	(g) Using a handheld mobile telephone while driving a
624	commercial motor vehicle, as prohibited by 49 C.F.R. 392.82;
625	$\underline{\text{(h)}}$ (f) Driving a commercial vehicle without obtaining a
626	commercial driver license;
627	$\underline{\text{(i)}}_{\text{(g)}}$ Driving a commercial vehicle without the proper
628	class of commercial driver license or commercial learner's
629	permit or without the proper endorsement; or
630	$\underline{\text{(j)}}$ (h) Driving a commercial vehicle without a commercial
631	driver license or commercial learner's permit in possession, as
632	required by s. 322.03.

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(2) (a) Any person who, for offenses occurring within a 3year period, is convicted of three serious traffic violations specified in subsection (1) or any combination thereof, arising in separate incidents committed in a commercial motor vehicle shall, in addition to any other applicable penalties, including but not limited to the penalty provided in subsection (1), be disqualified from operating a commercial motor vehicle for a period of 120 days.

(b) A holder of a commercial driver license or commercial

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2-00853-17 2017784 learner's permit who, for offenses occurring within a 3-year 642 643 period, is convicted of three serious traffic violations 644 specified in subsection (1) or any combination thereof arising 645 in separate incidents committed in a noncommercial motor vehicle shall, in addition to any other applicable penalties, including, 646 but not limited to, the penalty provided in subsection (1), be 647 648 disqualified from operating a commercial motor vehicle for a 649 period of 120 days if such convictions result in the suspension, 650 revocation, or cancellation of the licenseholder's driving 651 privilege.

Section 13. This act shall take effect October 1, 2017.

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# THE FLORIDA SENATE

# **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Amendment Barcode (if applicable) Job Title Executive Director - Florida Tax Collectors Association Address 216 S. Monroe St Phone 850 - 222-7206 Tallahassee City Against Information Waive Speaking: In Support (The Chair will read this information into the record.) Representing Florida Tax Collectors Association Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. This form is part of the public record for this meeting. S-001 (10/14/14)

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared	d By: The Professional S	Staff of the Committe	e on Transport	ation
BILL:	CS/SB 842				
INTRODUCER:	Transportation	on Committee and Se	enator Artiles and	others	
SUBJECT:	South Florid	a Regional Transport	tation Authority		
DATE:	March 23, 20	017 REVISED:			
ANAL	YST	STAFF DIRECTOR	REFERENCE		ACTION
. Price		Miller	TR	Fav/CS	
			ATD		
) <u>.</u>			AP		

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

# I. Summary:

CS/SB 842 authorizes the South Florida Regional Transportation Authority (SFRTA) to enter into contractual indemnification agreements with All Aboard Florida (AAF) and Florida East Coast Railway (FECR) on a rail corridor owned by AAF or FECR and in which all three entities operate rail service. The bill authorizes the Florida Department of Transportation (FDOT or department) to assume the obligations to indemnify and insure under such contractual agreements any freight rail service, intercity passenger service, and commuter rail service on a department-owned rail corridor or on a rail corridor where the FDOT has the right to operate.

The bill also requires the FDOT to make quarterly payments from the State Transportation Trust Fund (STTF) to SFRTA for maintenance and dispatch on the South Florida Rail Corridor (SFRC).

An indeterminate negative fiscal impact on state government and the SFRTA is expected. See Section V., "Fiscal Impact Statement," for details.

The bill takes effect July 1, 2017.

#### II. Present Situation:

# Freight Rail, Commuter Rail, and Intercity Passenger Rail

In 1988, the FDOT and CSX Transportation, Inc., (CSX) entered into an agreement under which the department bought approximately 81 miles of CSX track and right-of-way in order to operate commuter rail in South Florida. In 2003, the Legislature created the SFRTA, an agency of the state, as the successor to the Tri-County Commuter Rail Authority with all of its rights, privileges, and obligations. The SFRTA is authorized to coordinate, develop, and operate a regional transportation system in the tri-county area of Broward, Miami-Dade, and Palm Beach Counties, providing commuter rail service (Tri-Rail) for residents and visitors in the area served. The FDOT continues ownership of the SFRC, which runs parallel to I-95, extending south to Miami International Airport and north into Palm Beach County.

Florida East Coast Railway (FECR) owns<sup>3</sup> an existing rail corridor between Miami and Cocoa on which it operates freight rail service.<sup>4</sup> All Aboard Florida (AAF)<sup>5</sup>, a subsidiary of the parent holding company of FECR, is currently developing an intercity express train service, called "Brightline," using the existing FECR corridor between Miami and Cocoa. AAF will build new track along State Road 528 between Cocoa and Orlando. Service between Miami and West Palm Beach is expected to be launched this year, with service from Miami to Orlando following.<sup>6</sup>

The SFRTA is planning to expand Tri-Rail service using the existing FECR corridor. Known as the "Tri-Rail Coastal Link," the project would reintroduce commuter service for passengers along an 85-mile stretch of the FECR corridor between downtown Miami and Jupiter, connecting 28 densely populated cities in east Miami-Dade, Broward, and Palm Beach Counties. SFRTA's service on this link would share tracks with FECR's freight trains and AAF's Brightline, providing intercity passenger service. The SFRTA will have co-located stations with Brightline in Miami, Ft. Lauderdale, and West Palm Beach. AAF construction projects for the stations are at various stages. AAF is reportedly unwilling to proceed with completion of Tri-Rail's portion of the Miami Central Station in part due to the absence of a contractual agreement to indemnify and insure FECR and AAF.

<sup>&</sup>lt;sup>1</sup> Chapter 2003-159, L.O.F.

<sup>&</sup>lt;sup>2</sup> Section 343.54, F.S.

<sup>&</sup>lt;sup>3</sup> Florida East Coast Industries (FECI) is the holding company for FECR. Fortress Investment Group acquired FECI in 2007.

<sup>&</sup>lt;sup>4</sup> See the FECR website available at: <a href="http://www.fecrwy.com/about">http://www.fecrwy.com/about</a>. (Last visited March 17, 2017.)

<sup>&</sup>lt;sup>5</sup> AAF is a wholly owned subsidiary of FECI. *See* the AAF website available at: <a href="http://www.allaboardflorida.com/">http://www.allaboardflorida.com/</a>. (Last visited March 17, 2017.)

<sup>&</sup>lt;sup>6</sup> See the AAF website available at: http://www.allaboardflorida.com/. (Last visited March 17, 2017.)

<sup>&</sup>lt;sup>7</sup> See the FDOT website available at: http://tri-railcoastallinkstudy.com/. (Last visited March 17, 2017.)

<sup>&</sup>lt;sup>8</sup> Supra note 6.

<sup>&</sup>lt;sup>9</sup> See Legislative inaction, indemnification ruling impact Miami=Orlando rail service future, May 28, 2016, available at: <a href="http://flarecord.com/stories/510745198-legislative-inaction-indemnification-ruling-impact-miami-orlando-rail-service-future">http://flarecord.com/stories/510745198-legislative-inaction-indemnification-ruling-impact-miami-orlando-rail-service-future</a>. (Last visited March 17, 2017.)

### **Liability on Rail Corridors**

Commuter rail operators often seek to use existing track or right-of-way, which is primarily owned by freight rail operators, because of the expense of building new rail infrastructure. <sup>10</sup> Consequently, commuter rail operators must enter into agreements with the freight rail operators regarding how they will access the right-of-way. The most common challenge that occurs during negotiations between the commuter rail operator and the freight rail operator is determining liability. <sup>11</sup>

The introduction of commuter trains on rail corridors that were previously used exclusively for freight operations inherently raises the freight operators' risk of liability due to the increased number of persons and trains present within the corridor. Accordingly, most freight rail operators want the commuter rail operator to assume all risks associated with the presence of the commuter rail service. Freight rail operators refer to this as the "but for" argument – "but for the presence of the commuter rail service, the freight railroad would not be exposed to certain risks; therefore, the freight railroads should be held harmless." Recognizing the exposure of liability for both parties, Congress passed the Amtrak Reform and Accountability Act of 1997, which limited the aggregate overall damage liability to all passengers from a single accident to \$200 million. 13

When Congress created Amtrak in 1970,<sup>14</sup> Amtrak contracted with freight railroads to operate passenger rail service within freight corridors. These agreements were predicated on a no-fault allocation of liability. For example, a typical agreement indemnified the freight operators for "any injury, death or property damage to any Amtrak employees, Amtrak property or Amtrak passengers," and the freight operators would also indemnify and hold harmless Amtrak for "any injury, death or property damage" to freight employees and property.<sup>15</sup> According to one report, despite this language, some courts have held that the provisions do not apply in cases of gross negligence.<sup>16</sup>

### Florida Rail Liability Provisions

In 2007, the FDOT entered into an agreement with CSX Transportation, Inc., (CSX) to purchase 61.5 miles of track or right-of-way in Central Florida to provide commuter rail service, contingent on passage of legislation containing certain indemnification provisions. Known as SunRail, the first phase of the project opened in 2014, connecting DeBary in Volusia County to

<sup>&</sup>lt;sup>10</sup> U.S. General Accounting Office, Commuter Rail: Information and Guidance Could Help Facilitate Commuter and Freight Rail Access Negotiations, Report GAO-04-240, 5 (Jan. 2004), available at <a href="http://www.gao.gov/assets/250/240916.html">http://www.gao.gov/assets/250/240916.html</a>. (Last visited March 17, 2017).

<sup>&</sup>lt;sup>11</sup> *Id.* at 17.

<sup>&</sup>lt;sup>12</sup> *Id.* at 18.

<sup>&</sup>lt;sup>13</sup> *Id*.

<sup>&</sup>lt;sup>14</sup> Congress passed the Rail Passenger Service Act of 1970, creating Amtrak to take over passenger rail service and relieving freight railroads of the responsibility of providing passenger service. U.S. General Accounting Office, *supra* note 10, at 8. 
<sup>15</sup> *See* the Transportation and Economic Development Appropriations staff analysis of HB 1-B, Engrossed 1, at 4., available at: <a href="http://archive.flsenate.gov/data/session/2009B/Senate/bills/analysis/pdf/2009h0001B.ta.pdf">http://archive.flsenate.gov/data/session/2009B/Senate/bills/analysis/pdf/2009h0001B.ta.pdf</a>. (Last visited March 17, 2017.)

<sup>&</sup>lt;sup>16</sup> Center for Transportation Research, The University of Texas at Austin, *Passenger Rail Sharing Freight Infrastructure: Creating Win-Win Agreements*, Project Summary Report 0-5022-S, 3 (March 2006), available at: <a href="http://ctr.utexas.edu/wp-content/uploads/pubs/0">http://ctr.utexas.edu/wp-content/uploads/pubs/0</a> 5022 S.pdf. (Last visited March 17, 2017.)

Sand Lake Road in Orange County and featuring 12 Central Florida stations.<sup>17</sup> Today, the FDOT operates the SunRail system, and CSX continues to operate freight trains in the corridor.

In 2009,<sup>18</sup> the Legislature authorized the FDOT in s. 341.302, F.S., to contractually indemnify a freight rail operator and the National Railroad Passenger Corporation (Amtrak) for any loss, injury, or damage to commuter rail passengers or rail corridor invitees, regardless of circumstances or cause, including negligence, misconduct, nonfeasance, or misfeasance. The contractual indemnification, however, is subject to the following parameters and exceptions:<sup>19</sup>

- If only a freight train is involved in an incident, the freight rail operator is solely responsible (pays 100 percent) for any loss, injury, or damage to its property and people, as well as for losses related to incidents involving trespassers and grade crossings. The department pays for loss, injury, or damage to any commuter rail passengers or invitees.
- If only an FDOT train (or "other train," as explained below) is involved in an incident, FDOT is solely responsible (pays 100 percent) for any loss, injury, or damage to its property and people, as well as for losses related to commuter rail passengers, rail corridor invitees, trespassers, and grade crossings.
  - O Any train that is neither FDOT's train nor the freight rail operator's train is considered an "other train." An "other train" is treated as an FDOT train solely for purposes of allocation of liability between DOT and the freight rail operator, as long as FDOT and the freight rail operator share responsibility equally as to third parties injured outside the rail corridor.
- If both a freight train and an FDOT train, or a freight train and an "other train," are involved in an accident, the freight rail operator is solely responsible (pays 100 percent) for its property and all of its people. The freight rail operator and FDOT share responsibility one-half each (each pays 50 percent) for any third-party damage resulting outside the corridor or for damage relating to trespassers. The department is solely responsible (pays 100 percent) for its property and all of its people, including commuter rail passengers and invitees, except in certain cases involving willful misconduct or resulting in the award of punitive or exemplary damages, as explained below.
  - When there is a collision between an FDOT train and a freight train only and the freight rail operator's conduct amounts to willful misconduct or results in the award of punitive or exemplary damages, FDOT pays amounts in excess of its insurance deductible or self-insurance fund only if the freight rail operator pays for the amount of the insurance deductible or self-insurance fund (which is capped at \$10 million).
- If an FDOT train, a freight train, and any "other train" are involved in an incident, the allocation of liability remains one-half each between FDOT and the freight rail operator for any loss, injury, or damage to third parties outside the rail corridor. If the "other train" makes any payment to third parties injured outside the corridor, the allocation of credit shall not reduce the freight rail operator's allocation to less than one-third of the total third-party liability.

<sup>&</sup>lt;sup>17</sup> See the SunRail website available at: <a href="http://corporate.sunrail.com/stations-trains/phase-1-stations/">http://corporate.sunrail.com/stations-trains/phase-1-stations/</a> (last visited February 14, 2017).

<sup>&</sup>lt;sup>18</sup> Chapter 2009-271, L.O.F.

<sup>&</sup>lt;sup>19</sup> See s. 341.302(17), F.S., relating to the FDOT's grants of authority with respect to the acquisition, ownership, construction, operation, maintenance, and management of a rail corridor.

Additionally, in a freight-train-only accident, the freight rail operator is solely responsible for all damages relating to incidents with trespassers or at grade crossings. In an FDOT-train-only accident, the department is solely responsible for all damages relating to incidents with trespassers or at grade crossings. In an incident involving an FDOT train (or an "other train") and a freight train, the department and the freight rail operator share responsibility one-half each as to damages to trespassers and third parties outside the rail corridor; however, the statute does not address liability for damages relating to incidents at grade crossings.

The department's duty to indemnify a freight rail operator is capped at \$200 million. The department is required to purchase up to \$200 million in liability insurance and establish a self-insurance retention fund to cover any deductible, provided that any parties covered under the insurance must pay a reasonable monetary contribution to cover the cost of the insurance. The self-insurance fund or deductible shall not exceed \$10 million. The insurance and self-insurance retention fund may provide coverage for all damages, including punitive damages.

### **SFRTA Funding**

Statutory provisions require each of the three counties served by the SFRTA to provide no less than \$2.67 million annually, dedicated by each governing body by October 1 of each year, which funds may be used for capital, operations, and maintenance.<sup>20</sup> Additionally, current law requires each county to annually fund SFRTA operations in an amount no less than \$1.565 million.<sup>21</sup> The SFRTA is currently responsible for dispatching, maintenance, and inspection of the South Florida Rail Corridor.<sup>22</sup> Having assumed such responsibility, the FDOT is statutorily required to *annually* transfer to the SFRTA a total of \$42.1 million as follows:

- \$15 million for SFRTA operations, maintenance, and dispatch; and
- \$27.1 million for operating assistance, corridor track maintenance, and contract maintenance for the SFRTA.<sup>23</sup>

In addition to these statutory amounts, the FDOT has agreed to cover 100 percent of annual maintenance costs up to \$14.4 million, with shared costs in excess of that amount, pursuant to an Operating Agreement between the FDOT and the SFRTA setting out agreed-upon percentages. The SFRTA's 2016 Comprehensive Annual Financial Report indicates that of the \$102.2 million in total revenue for 2016, the FDOT contributed \$55.3 million or 54 percent. The SFRTA is a percent of annual contributed \$55.3 million or 54 percent.

## III. Effect of Proposed Changes:

**Section 1** of the bill creates s. 343.545, F.S., providing definitions and authorizing the SFRTA to indemnify FECR and AAF for any loss, injury or damage to SFRTA's commuter rail passengers

<sup>&</sup>lt;sup>20</sup> Section 348.58(1), F.S.

<sup>&</sup>lt;sup>21</sup> Section 348.58(3), F.S.

<sup>&</sup>lt;sup>22</sup> Transportation Authority Monitoring and Oversight Fiscal Year 2015 Report, pp. 197-199, available at: <a href="http://www.ftc.state.fl.us/documents/reports/TAMO/FY2015Report.pdf">http://www.ftc.state.fl.us/documents/reports/TAMO/FY2015Report.pdf</a>. (Last visited March 2, 2017.)

<sup>&</sup>lt;sup>23</sup> Section 348.58(4)(a)1., F.S.

<sup>&</sup>lt;sup>24</sup> *Supra* note 23, p. 197.

<sup>&</sup>lt;sup>25</sup> At p. 25, available at: <a href="http://www.sfrta.fl.gov/docs/overview/Fiscal-Year-2016">http://www.sfrta.fl.gov/docs/overview/Fiscal-Year-2016</a> Comprehensive-Annual-Financial-Report-FINAL.pdf. (Last visited March 2, 2017.)

and rail corridor invitees, regardless of cause, including fault, failure, negligence, misconduct, nonfeasance, or misfeasance of FECR or AFF, subject to certain parameters. The bill authorizes the SFRTA to purchase certain railroad liability insurance and limits the SFRTA's obligation to indemnify to the insurance coverage amount. The bill also authorizes the FDOT to assume the SFRTA's obligations to indemnify and insure any freight rail service, intercity passenger rail service, and commuter rail service on an FDOT-owned rail corridor

### **Definitions**

The bill provides various definitions relating to the act:

- "Rail corridor," means the portion of a linear contiguous strip of real property which is used for rail service and owned by FECR or owned or controlled by AAF. The term applies only when the [SFRTA] has, by contract, assumed the obligation to forever protect, defend, indemnify, and hold harmless FECR, AAF, or their successors [in accordance with the bill's provisions] and acquired an easement interest, a lease, a right to operate, or a right of access. The term includes structures essential to railroad operations, including the land, structures, improvements, rights-of-way, easements, rail lines, rail beds, guideway structures, switches, yards, parking facilities, power relays, switching houses, rail stations, any ancillary development, and any other facilities or equipment used for the purposes of construction, operation, or maintenance of a railroad that provides rail service.
- "SFRTA rail corridor invitee" means any rail corridor invitee who is SFRTA's commuter rail
  passenger or is otherwise present on the rail corridor at the request of, pursuant to a contract
  with, for the purpose of doing business with, or at the behest of SFRTA. The term does not
  include:
  - Patrons at any station, except those patrons who are also SFRTA's commuter rail passengers;
  - Any person present on the rail corridor who is a patron of the non-SFRTA commuter rail service or is meeting or assisting a person who is a patron of the non-SFRTA commuter rail service;
  - Commercial or residential tenants of the developments in and around the stations or their invitees; or
  - Any third parties performing work at a station or in the rail corridor, such as employees and invitees of "PI"<sup>26</sup> or related entities, utilities, and fiber optic companies or others, or invitees or employees of the department or any county or municipality.
- "AAF rail corridor invitee," means any rail corridor invitee who is an AAF intercity rail passenger or is otherwise present on the rail corridor at the request of, pursuant to a contract with, or otherwise for the purpose of doing business with or at the behest of AAF, including vendors or employees of vendors at the MiamiCentral<sup>27</sup> station or any other station that AAF may construct on the rail corridor. The term does not include:
  - o Patrons at any station, except those patrons who are also AAF's intercity rail passengers;
  - Commercial or residential tenants of the developments in and around the stations of their invitees; or

<sup>&</sup>lt;sup>26</sup> "PI" means FDG Flagler Station II, LLC, which has an easement on the rail corridor for nonrail uses.

<sup>&</sup>lt;sup>27</sup> "MiamiCentral" means the primary All Aboard Florida station located in downtown Miami, which includes exclusive areas used by the [SFRTA] for commuter rail service.

 Any third parties performing work at a station or in the rail corridor, such as employees and invites of PI or related entities, utilities, and fiber optic companies, or invitees or employees of the FDOT or any county or municipality.

- "FECR rail corridor invitee," means any rail corridor invitee who is present on the rail corridor at the request of, pursuant to a contract with, or otherwise for the purpose of doing business with or at the behest of FECR. The term does not include patrons at any station, nor the same commercial or residential tenants or third parties referenced in the "AAF rail corridor invitee" definition above.
- "Rail corridor invitee," means any person who is on or about the rail corridor in which the AAF, SFRTA, or the non-SFRTA commuter rail service operator has an easement interest, a lease, a right to operate, or a right of access, and who is:
  - o Present at the behest of an AAF, an SFRTA, a FECR, or the non-SFRTA commuter rail service operator for any purpose;
  - Otherwise entitled to be on or about the rail corridor; or
  - Meeting, assisting, or in the company of any person described above.
- "Non-SFRTA commuter rail service," means AAF's operation, or an AAF third-party designee's operation, of trains in any commuter rail service on the rail corridor which is not SFRTA's commuter rail service. The term does not include:
  - Any service operated by the [SFRTA] between MiamiCentral station and any stations in Miami-Dade County, Broward County, Palm Beach County, or points north on the FECR rail corridor; and
  - SFRTA's commuter rail service on the South Florida Rail Corridor owned by the (FDOT].
- "Other train," means a train that is not SFRTA's train, FECR's train, AAF's train, a train of a non-SFRTA commuter rail service operator, or a train of any other operator of intercity rail passenger service and must be treated as a train of the entity that made the initial request for the train to operate on the rail corridor.
- "Limited covered accident," means:
  - A collision directly between the trains, locomotives, rail cars, or rail equipment of SFRTA and FECR only, where the collision is caused by or arising from the willful misconduct of FECR or its subsidiaries, agents, licensees, employees, officers, or directors, as adjudicated pursuant to a final and unappealable court order, or if punitive damages or exemplary damages are awarded due to the conduct of FECR or its subsidiaries, agents, licensees, employees, officers, or directors, as adjudicated pursuant to a final and unappealable court order; or
  - A collision directly between the trains, locomotives, rail cars, or rail equipment of SFRTA and AAF only, where the collision is caused by or arising from the willful misconduct of AAF or its subsidiaries, agents, licensees, employees, officers, or directors, as adjudicated pursuant to a final and unappealable court order, or if punitive damages or exemplary damages are awarded due to the conduct of AAF or its subsidiaries, agents, licensees, employees, officers, or directors, as adjudicated pursuant to a final and unappealable court order.

In a limited covered accident, AAF's or FECR's willful misconduct must be "adjudicated by a court until all appeals are exhausted." This requirement is not in the provisions of s. 341.302, F.S., related to FDOT's liability with respect to the SunRail project.

The bill also defines the following terms: All Aboard Florida or AAF, AAF intercity rail passenger, commuter rail service, existing IRIS crossing, Florida East Coast Railway or FECR, freight rail service, intercity passenger rail service, joint infrastructure, non-SFRTA commuter rail service operator, passenger easement, SFRC, and South Florida Regional Transportation Authority or SFRTA.

#### Assumption of Indemnity and Insurance Obligations

The bill authorizes the SFRTA to indemnify and protect FECR and AAF<sup>28</sup> from any liability, cost, or expense, including without limitation SFRTA's commuter rail passengers and rail corridor invitees in the rail corridor, regardless of whether the loss, damage, destruction, injury, or death is caused by the fault, failure, negligence, misconduct, nonfeasance, or misfeasance of FECR or AAF. The contractual indemnification, however, is subject to the following:

- The SFRTA is solely responsible (pays 100 percent) for any loss, injury, or damage to SFRTA commuter rail passengers, invitees, or trespassers, other than passengers or invitees of the non-SFRTA commuter rail service, regardless of circumstances or cause, subject to the following:
- FECR or AAF, as applicable, and with respect to a limited covered accident, must defend and indemnify the SFRTA for the amount of the self-insurance retention account (discussed below).
- If only an SFRTA train is involved in an incident, including incidents with trespassers or at at-grade crossings, the SFRTA is solely responsible (pays 100 percent).
- If only an FECR train or only an AAF train is involved in an incident, including incidents with trespassers or at at-grade crossings, FECR or AAF, as applicable, is solely responsible (pays 100 percent), except for loss, injury, or damage to SFRTA's commuter rail passengers, employees, and invitees.
- In an incident involving any "other train" that is not an SFRTA train, the other train is treated as an SFRTA train solely for purposes of allocation of liability between the SFRTA and the FECR, or between the SFRTA and AAF, as applicable, who share equal responsibility as to third parties outside the rail corridor who incur loss, injury, or damage as a result of any incident involving both the SFRTA's train and the FECR's train, or both the SFRTA's train and AAF's train, as applicable. The allocation as between the SFRTA and the FECR, or between the SFRTA and AAF, as applicable, remains one-half each as to third parties outside the rail corridor. The involvement of any other train does not alter the sharing of equal responsibility as to third parties outside the rail corridor.
- If only an SFRTA train and an FECR train, or only an "other train" (that is by definition considered an SFRTA train) and an FECR train, are involved in an incident, the SFRTA is responsible (pays 100 percent) for its property, commuter rail passengers, employees, and invitees. The FECR is responsible for its property, employees, and invitees. The SFRTA and the FECR each share one-half responsibility as to joint infrastructure<sup>29</sup> and rail corridor invitees who are not SFRTA invitees or FECR invitees, including, but not limited to, trespassers or third parties outside the rail corridor.

<sup>28</sup> For as long as AAF and FECR or their successors agree to indemnify the SFRTA in accordance with the bill's provisions.

<sup>&</sup>lt;sup>29</sup> Defined to mean any portion or segment of the rail corridor which does not contain tracks or infrastructure designated for the exclusive use of the SFRTA, AAF, or the FECR and portions of the MiamiCentral station used by both AAF and SFRTA, including, but not limited to, stairs, elevators, and escalators.

• If only an SFRTA train and an AAF train, or only an "other train" (that is by definition considered an SFRTA train) and an AAF train, are involved in an incident, the SFRTA is responsible (pays 100 percent) for its property, commuter rail passengers, employees, and invitees. AAF is responsible for its property, intercity rail passengers, employees, and invitees. The SFRTA and AAF each share one-half responsibility as to joint infrastructure and non-SFRTA and non-AAF invitees, as well as to trespassers and third parties outside the rail corridor.

- If an FECR train, an SFRTA train, and an AAF train are involved in an incident, the SFRTA is responsible for its property, commuter rail passengers, employees, and invitees. AAF is responsible for its property, employees, intercity rail passengers, and invitees. The FECR is responsible for its property, employees, and invitees, and invitees. The SFRTA, the FECR, and AAF each share one-third responsibility as to joint infrastructure and rail corridor invitees who are not SFRTA invitees, AAF invitees, or FECR invitees, including trespassers or third parties outside the rail corridor.
- If an SFRTA train, an FECR train, and an AAF train are involved in an incident, the bill allocates one-third of any liability each to the SFRTA, the FECR, and AAF as to third parties outside the rail corridor.
- If an SFRTA train, an FECR train, and any other train; or if an SFRTA train, an AAF train and any other train, are involved in an incident, the bill allocates one-third of any liability each to the SFRTA, the FECR, and the other train; or to the SFRTA, AAF, and the other train, as applicable, as to third parties outside the rail corridor.

The bill provides that the SFRTA is not obligated to indemnify the FECR and AAF for any amount in excess of required insurance coverage, but the SFRTA remains responsible for the indemnity obligation up the insurance coverage limit. If non-SFRTA commuter rail service is provided by an entity under contract with AAF, the SFRTA may elect at its sole discretion to provide the same insurance coverage and indemnity to any non-SFRTA commuter rail service operator.

The bill authorizes the SFRTA to purchase railroad liability insurance of \$295 million per occurrence, adjusted in accordance with applicable law,<sup>30</sup> with a \$5 million self-insurance retention account, known as the "SFRTA insurance program." At the SFRTA's sole discretion, the insurance program may cover the obligations described in the bill or any other service operated by the SFRTA on a rail corridor. All definitions, terms, conditions, restrictions, exclusions, obligations, and duties included in any of the insurance policies procured by the SFRTA for the insurance program apply to the self-insurance retention account and its application to claims against the applicable insureds.

The SFRTA must name the FECR and AAF as insureds on any policies it procures at no cost to the FECR or AAF and ensure that all policies have a waiver of exclusion for punitive damages

<sup>&</sup>lt;sup>30</sup> See 49 U.S.C. s. 28103. In January of this year, the U.S.D.O.T. Secretary published its Notice of Adjustment to Rail Passenger Transportation Liability Cap under s. 11415 of the Fixing America's Surface Transportation Act, raising the transportation liability cap from \$200 million to just under \$295 million. See the notice at: https://www.gpo.gov/fdsys/pkg/FR-2016-01-11/pdf/2016-00301.pdf. (Last visited March 17, 2017.)

and coverage for claims made pursuant to the Federal Employers Liability Act.<sup>31</sup> Such policies must include coverage for terrorism and pollution, including, but not limited to, coverage applicable in the event of a railroad accident, a derailment, or an overturn, and evacuation expense.

**Section 3** amends s. 341.302(17), F.S., adding a new paragraph (d), to authorize the FDOT to assume the SFRTA's obligations to indemnify and insure freight rail service, intercity passenger rail service, and commuter rail service on an FDOT-owned rail corridor, whether ownership is in fee or by easement, or on a rail corridor where the FDOT has the right to operate. The FDOT notes that this authority would provide a financial advantage to SFRTA that is not offered to other authorities or transit operations.<sup>32</sup>

### The SFRTA and State Funds Transfer

**Section 2** amends s. 343.58(4), F.S., to require the FDOT to transfer the annual \$42.1 million from the STTF to the SFRTA in quarterly payments commencing at the start of each fiscal year.

### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

## V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

The FECR and AAF would benefit as named insureds under the required insurance policy without contributing towards the cost of the insurance.

<sup>&</sup>lt;sup>31</sup> 45 U.S.C. 51 *et seq*. This act protects and compensates railroad workers injured on the job, if the worker can prove that the railroad was at least partly legally negligent in causing the injury.

<sup>&</sup>lt;sup>32</sup> See the FDOT's analysis of SB 842. (On file in the Senate Transportation Committee.)

# C. Government Sector Impact:

The cost to SFRTA for the purchase of liability insurance and to establish a self-insurance retention fund for the purpose of paying the deductible limit established in the insurance policies is unknown at this time.

The bill expands the FDOT's authority to indemnify intercity passenger rail service and commuter rail service. The expansion overlaps, at least in part, the FDOT's existing authority to indemnify freight rail service in s. 341.302, F.S. To the extent that FDOT assumes the SFRTA's obligations to indemnify and insure freight rail service, intercity passenger rail service, and commuter rail service, there would be an indeterminate cost to the state for insurance premiums and any payments from the self-insurance retention fund.

#### VI. Technical Deficiencies:

The bill defines the terms, "existing IRIS crossing" and "passenger easement," but the terms are not used elsewhere in the bill.

For purposes of clarity, the conjunctive "or" on line 239 may need to be modified to reflect the relationship between subparagraphs in newly created s. 343.545(2)(a), F.S.

### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill amends the following sections of the Florida Statutes: 343.58 and 341.302. This bill creates the following sections of the Florida Statutes: 343.545.

#### IX. Additional Information:

# A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by Transportation on March 22, 2017:

The CS removes from the bill provision that the state funds transferred from the STTF to the SFRTA pursuant to s. 343.58, F.S., may not be considered state financial assistance subject to the Florida Single Audit Act, s. 215.97, F.S., or to the requirements for inclusion of specified provisions in agreements funded with federal or state assistance under s. 215.971, F.S.

#### B. Amendments:

None.

	LEGISLATIVE ACTION	
Senate	•	House
Comm: RCS	•	
03/23/2017		
	•	
	•	
The Committee on Tra	nsportation (Artiles) 1	recommended the
following:		
Senate Amendmen	t (with title amendment	t)
Delete lines 44	6 - 449.	
======= T	I T L E A M E N D M E	N T ========
And the title is ame	nded as follows:	
Delete lines 14	- 17	
and insert:		
start of each f	iscal year; amending s.	. 341.302, F.S.;
		,

By Senator Artiles

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40-00370B-17 2017842

A bill to be entitled An act relating to the South Florida Regional Transportation Authority; creating s. 343.545, F.S.; defining terms; authorizing the South Florida Regional Transportation Authority, in conjunction with the operation of a certain commuter rail service, to have the power to assume specified indemnification and insurance obligations, subject to certain requirements; amending s. 343.58, F.S.; requiring the Department of Transportation to transfer specified amounts annually from the State Transportation Trust Fund to the authority; requiring that the transfer be made through quarterly payments commencing at the start of each fiscal year; prohibiting state funds provided to the authority under this section from being considered state financial assistance subject to specified provisions; amending s. 341.302, F.S.; authorizing the department to agree to assume certain indemnification and insurance obligations under certain circumstances; providing an effective date. Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 343.545, Florida Statutes, is created to read:

343.545 Power to assume indemnification and insurance obligations; definitions .-

- (1) As used in this section, the term:
- (a) "All Aboard Florida" or "AAF" means All Aboard Florida
- Operations, LLC, or its successors and assigns.
- (b) "AAF intercity rail passenger" means any person, ticketed or unticketed, using the AAF intercity passenger rail

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CODING: Words stricken are deletions; words underlined are additions.

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33	service on the rail corridor:
34	1. On board trains, locomotives, rail cars, or rail
35	equipment employed in AAF intercity passenger rail service or
36	entraining thereon and detraining therefrom;
37	2. On or about the rail corridor for any purpose related to
38	the AAF intercity passenger rail service, including parking or
39	purchasing tickets therefor and coming to, waiting for, and
40	leaving from locomotives, rail cars, or rail equipment; or
41	3. Meeting, assisting, or in the company of any person
42	described in subparagraph 1. or subparagraph 2.
43	(c) "AAF rail corridor invitee" means any rail corridor
44	invitee who is an AAF intercity rail passenger or is otherwise
45	present on the rail corridor at the request of, pursuant to a
46	contract with, or otherwise for the purpose of doing business
47	with or at the behest of AAF, including persons who are vendors
48	or employees of vendors at the MiamiCentral station or any other
49	station that AAF may construct on the rail corridor. The term
50	does not include patrons at any station, except those patrons
51	who are also AAF's intercity rail passengers; commercial or
52	residential tenants of the developments in and around the
53	stations or their invitees; or any third parties performing work
54	at a station or in the rail corridor, such as employees and
55	invitees of PI or related entities, utilities, and fiber optic
56	companies, or invitees or employees of the department or any
57	county or municipality.
58	(d) "Commuter rail passenger" means any person, ticketed or
59	unticketed, using the commuter rail service on the rail
60	<pre>corridor:</pre>
61	1. On board trains, locomotives, rail cars, or rail

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equipment employed in commuter rail service or entraining thereon and detraining therefrom;

- 2. On or about the rail corridor for any purpose related to the commuter rail service, including parking or purchasing tickets therefor and coming to, waiting for, and leaving from locomotives, rail cars, or rail equipment; or
- 3. Meeting, assisting, or in the company of any person described in subparagraph 1. or subparagraph 2.
- (e) "Commuter rail service" means the operation of the authority's trains transporting passengers and making frequent stops within urban areas and their immediate suburbs along the rail corridor for the purpose of passengers entraining and detraining, and including the nonrevenue movement of trains for storage or maintenance. The term does not include the operation of trains by AAF transporting passengers in intercity passenger rail service between passenger rail stations established by AAF at Miami-Dade, Fort Lauderdale, West Palm Beach, or future stations, but shall include the provision of non-SFRTA commuter rail service by AAF or a third party designated by AAF, including SFRTA.
- (g) "Florida East Coast Railway" or "FECR" means Florida East Coast Railway, LLC, or its successors and assigns.
- (h) "FECR rail corridor invitee" means any rail corridor invitee who is present on the rail corridor at the request of, pursuant to a contract with, or otherwise for the purpose of doing business with or at the behest of FECR. The term does not

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91	include patrons at any station; commercial or residential
92	tenants of the developments in and around the stations or their
93	invitees; or any third parties performing work at a station or
94	in the rail corridor, such as employees and invitees of PI or
95	related entities, utilities, and fiber optic companies or
96	others, or invitees or employees of the department or any county
97	or municipality.
98	(i) "Freight rail service" means any and all uses and
99	purposes that are ancillary or related to current and future
100	freight rail operations on, along, over, under, and across the
101	rail corridor, including operating trains, rail cars, business
102	cars, locomotives, hi-rail vehicles, and other rail equipment
103	for the movement of freight in overhead and local service;
104	interchanging rail cars with other freight railroads; providing
105	pickups, setoffs, transloading services, or storage in transit;
106	and any and all other activities that are ancillary or related
107	to the transportation of freight on or along the rail corridor.
108	(j) "Intercity passenger rail service" means all passenger
109	service on the rail corridor other than commuter rail service
110	and is characterized by trains making less frequent stops along
111	the rail corridor than the commuter rail service does.
112	(k) "Joint infrastructure" means any portion or segment of
113	the rail corridor which does not contain tracks or
114	infrastructure designated for the exclusive use of the
115	authority, AAF, or FECR and portions of the MiamiCentral station
116	used by both AAF and SFRTA, including, but not limited to,
117	stairs, elevators, and escalators.
118	(1) "Limited covered accident" means:
119	1. A collision directly between the trains, locomotives,

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120	rail cars, or rail equipment of SFRTA and FECR only, where the
121	collision is caused by or arising from the willful misconduct of
122	FECR or its subsidiaries, agents, licensees, employees,
123	officers, or directors, as adjudicated pursuant to a final and
124	unappealable court order, or if punitive damages or exemplary
125	damages are awarded due to the conduct of FECR or its
126	subsidiaries, agents, licensees, employees, officers, or
127	directors, as adjudicated pursuant to a final and unappealable
128	court order; or
129	2. A collision directly between the trains, locomotives,
130	rail cars, or rail equipment of SFRTA and AAF only, if the
131	collision is caused by or arising from the willful misconduct of
132	AAF or its subsidiaries, agents, licensees, employees, officers,
133	or directors, as adjudicated pursuant to a final and
134	unappealable court order, or if punitive damages or exemplary
135	damages are awarded due to the conduct of AAF or its
136	subsidiaries, agents, licensees, employees, officers, or
137	directors, as adjudicated pursuant to a final and unappealable
138	court order.
139	(m) "MiamiCentral" means the primary All Aboard Florida
140	station located in downtown Miami, which includes exclusive
141	areas used by the authority for commuter rail service.
142	(n) "Non-SFRTA commuter rail service" means AAF's
143	operation, or an AAF third-party designee's operation, of trains
144	in any commuter rail service on the rail corridor which is not
145	SFRTA's commuter rail service. The term does not include:
146	1. Any service operated by the authority between the
147	MiamiCentral station and any stations in Miami-Dade County,
148	Broward County, Palm Beach County, or points north on the FECR

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149	<pre>rail corridor; and</pre>
150	2. SFRTA's commuter rail service on the South Florida Rail
151	Corridor owned by the department.
152	(o) "Non-SFRTA commuter rail service operator" means the
153	operator of any non-SFRTA commuter rail service.
154	(p) "Other train" means a train that is not SFRTA's train,
155	FECR's train, AAF's train, a train of a non-SFRTA commuter rail
156	service operator, or a train of any other operator of intercity
157	rail passenger service and must be treated as a train of the
158	entity that made the initial request for the train to operate on
159	the rail corridor.
160	(q) "Passenger easement" means a permanent, perpetual, and
161	exclusive easement on, along, over, under, or across the rail
162	corridor for commuter rail service.
163	(r) "PI" means FDG Flagler Station II, LLC, which has an
164	easement on the rail corridor for nonrail uses.
165	(s) "Rail corridor" means the portion of a linear
166	contiguous strip of real property which is used for rail service
167	and owned by FECR or owned or controlled by AAF. The term
168	applies only when the authority has, by contract, assumed the
169	obligation to forever protect, defend, indemnify, and hold
170	harmless FECR, AAF, or their successors, in accordance with
171	subsection (2), and acquired an easement interest, a lease, a
172	right to operate, or a right of access. The term includes
173	structures essential to railroad operations, including the land,
174	structures, improvements, rights-of-way, easements, rail lines,
175	rail beds, guideway structures, switches, yards, parking
176	facilities, power relays, switching houses, rail stations, any
177	ancillary development, and any other facilities or equipment

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T /8	used for the purposes of construction, operation, or maintenance
179	of a railroad that provides rail service.
180	(t) "Rail corridor invitee" means any person who is on or
181	about the rail corridor in which the AAF, SFRTA, or the non-
182	SFRTA commuter rail service operator has an easement interest, a
183	lease, a right to operate, or a right of access, and who is:
184	1. Present at the behest of an AAF, an SFRTA, a FECR, or
185	the non-SFRTA commuter rail service operator for any purpose;
186	2. Otherwise entitled to be on or about the rail corridor;
187	<u>or</u>
188	3. Meeting, assisting, or in the company of a person
189	described in subparagraph 1. or subparagraph 2.
190	(u) "SFRC" means South Florida Rail Corridor.
191	(v) "South Florida Regional Transportation Authority" or
192	"SFRTA" means the authority.
193	(w) "SFRTA rail corridor invitee" means any rail corridor
194	invitee who is SFRTA's commuter rail passenger or is otherwise
195	present on the rail corridor at the request of, pursuant to a
196	contract with, for the purpose of doing business with, or at the
197	behest of SFRTA. The term does not include patrons at any
198	station, except those patrons who are also SFRTA's commuter rail
199	passengers; any person present on the rail corridor who is a
200	patron of the non-SFRTA commuter rail service or is meeting or
201	assisting a person who is a patron of the non-SFRTA commuter
202	rail service; commercial or residential tenants of the
203	developments in and around the stations or their invitees; or
204	any third parties performing work at a station or in the rail
205	corridor, such as employees and invitees of PI or related
206	entities, utilities, and fiber optic companies or others, or

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207	invitees or employees of the department or any county or
208	municipality.
209	(2) The authority, in conjunction with the operation of a
210	commuter rail service on a rail corridor, has the power to
211	assume the following obligations:
212	(a) To indemnify AAF and FECR in accordance with the terms
213	specified in this paragraph for so long as AAF and FECR or their
214	successors in interest agree to indemnify the authority in
215	accordance with the terms specified in this paragraph.
216	1. Except as specifically provided in this paragraph, the
217	authority shall protect, defend, indemnify, and hold harmless
218	FECR, its officers, agents, employees, successors, and assigns
219	from and against any liability, cost, and expense, including,
220	but not limited to, SFRTA's commuter rail passengers and rail
221	corridor invitees in, on, or about the rail corridor, regardless
222	of whether the loss, damage, destruction, injury, or death
223	giving rise to any such liability, cost, or expense is caused in
224	whole or in part, and to whatever nature or degree, by the
225	fault, failure, negligence, misconduct, nonfeasance, or
226	misfeasance of FECR or its officers, agents, employees,
227	successors, and assigns;
228	2. Except as specifically provided in this paragraph, the
229	authority shall protect, defend, indemnify, and hold harmless
230	AAF and its officers, agents, employees, successors, and assigns
231	from and against any liability, cost, and expense, including,
232	but not limited to, SFRTA commuter rail passengers and SFRTA
233	rail corridor invitees in, on, or about the rail corridor,
234	regardless of whether the loss, damage, destruction, injury, or
235	death giving rise to any such liability, cost, or expense is

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36	caused in whole or in part, and to whatever nature or degree, by
237	the fault, failure, negligence, misconduct, nonfeasance, or
238	misfeasance of AAF or its officers, agents, employees,
39	successors, and assigns; or
40	3. The assumption of liability by the authority may not in
41	any instance exceed the following parameters of allocation of
242	risk:
243	a. The authority shall be solely responsible for any loss,
44	injury, or damage to SFRTA commuter rail passengers, or to SFRTA
45	rail corridor invitees or trespassers, other than passengers or
246	invitees of the non-SFRTA commuter rail service, regardless of
247	circumstances or cause, subject to the terms and provisions of
48	this paragraph.
49	b. FECR shall, with respect to a limited covered accident,
250	protect, defend, and indemnify SFRTA for the amount of the self-
51	insurance retention account.
252	c. AAF shall, with respect to a limited covered accident,
253	protect, defend, and indemnify SFRTA for the amount of the self-
254	insurance retention account.
255	d. When only one train is involved in an incident,
56	including incidents with trespassers or at at-grade crossings,
257	the authority shall be solely responsible for any loss, injury,
258	or damage if the train is an SFRTA train.
259	e. When an incident occurs with only FECR's train involved,
60	including incidents with trespassers or at at-grade crossings,
61	FECR shall be solely responsible for any loss, injury, or
62	damage, except for SFRTA's commuter rail passengers, SFRTA
63	employees, and SFRTA rail corridor invitees.

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f. When an incident occurs with only AAF's train involved,

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265	including incidents with trespassers or at at-grade crossings,
266	AAF shall be solely responsible for any loss, injury, or damage,
267	except for SFRTA's commuter rail passengers, SFRTA employees,
268	and SFRTA rail corridor invitees.
269	g. For the purposes of this paragraph:
270	(I) An "other train" shall be treated as the train of the
271	entity that made the initial request for the train to operate on
272	the rail corridor.
273	(II) In an incident involving any other train that is not
274	an SFRTA train, the other train shall be treated as an SFRTA
275	train solely for purposes of any allocation of liability
276	<pre>between:</pre>
277	(A) SFRTA and FECR. SFRTA and FECR shall share
278	responsibility equally as to third parties outside the rail
279	corridor who incur loss, injury, or damage as a result of any
280	incident involving both SFRTA's train and FECR's train and the
281	allocation as between SFRTA and FECR, regardless of whether the
282	other train is treated as an SFRTA train, shall remain one-half
283	each as to third parties outside the rail corridor who incur
284	loss, injury, or damage as a result of the incident. The
285	involvement of any other train shall not alter the sharing of
286	equal responsibility as to third parties outside the rail
287	corridor who incur loss, injury, or damage as a result of the
288	<u>incident.</u>
289	(B) SFRTA and AAF. SFRTA and AAF shall share responsibility
290	$\underline{\text{equally as to third parties outside the rail corridor who incur}}$
291	loss, injury, or damage as a result of any incident involving
292	both an SFRTA train and AAF's train and the allocation as
293	between SFRTA and AAF, regardless of whether the other train is

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treated as an SFRTA train, shall remain one-half each as to third parties outside the rail corridor who incur loss, injury, or damage as a result of the incident. The involvement of any other train shall not alter the sharing of equal responsibility as to third parties outside the rail corridor who incur loss, injury, or damage as a result of the incident.

h. When more than one train is involved in an incident:

(I) If only an SFRTA train and a FECR train, or only an other train that is an SFRTA train by definition and a FECR train, are involved in an incident, SFRTA shall be responsible for its property, all SFRTA's commuter rail passengers, SFRTA employees, and SFRTA rail corridor invitees. FECR shall be responsible for its property and all of its employees and FECR rail corridor invitees. SFRTA and FECR shall each share one-half responsibility as to the joint infrastructure and rail corridor invitees who are not SFRTA rail corridor invitees or FECR rail corridor invitees, including, but not limited to, trespassers or third parties outside the rail corridor who incur loss, injury, or damage as a result of the incident.

(II) If only an SFRTA train and an AAF train, or only an other train that is by definition an SFRTA train and an AAF train, are involved in an incident, SFRTA shall be responsible for its property, all SFRTA's commuter rail passengers, SFRTA employees, and SFRTA rail corridor invitees. AAF shall be responsible for its property and all of its employees, AAF's intercity rail passengers, and AAF rail corridor invitees. SFRTA and AAF shall each share one-half responsibility as to the joint infrastructure and rail corridor invitees who are not SFRTA rail corridor invitees or AAF rail corridor invitees, including, but

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323	not limited to, trespassers or third parties outside the rail
324	corridor who incur loss, injury, or damage as a result of the
325	incident.
326	(III) If a FECR train, an SFRTA train, and an AAF train are
327	involved in an incident, SFRTA shall be responsible for its
328	property, all SFRTA's commuter rail passengers, SFRTA employees,
329	and SFRTA rail corridor invitees. AAF shall be responsible for
330	its property and all of its employees, AAF's intercity rail
331	passengers, and AAF rail corridor invitees. FECR shall be
332	responsible for its property and all of its employees and FECR
333	rail corridor invitees. SFRTA, FECR, and AAF shall each share
334	one-third responsibility as to the joint infrastructure and rail
335	corridor invitees who are not SFRTA rail corridor invitees, AAF
336	rail corridor invitees, or FECR rail corridor invitees,
337	including, but not limited to, trespassers or third parties
338	outside the rail corridor who incur loss, injury, or damage as a
339	result of the incident.
340	(IV) If an SFRTA train, a FECR train, and an AAF train are
341	involved in an incident, the allocation of liability among
342	SFRTA, FECR, and AAF shall be one-third each as to third parties
343	outside the rail corridor who incur loss, injury, or damage as a
344	result of the incident.
345	(V) If an SFRTA train, a FECR train, and any other train
346	are involved in an incident, the allocation of liability among
347	SFRTA, FECR, and the other train shall be one-third each as to
348	third parties outside the rail corridor who incur loss, injury,
349	or damage as a result of the incident.
350	(VI) If an SFRTA train, an AAF train, and any other train
351	are involved in an incident, the allocation of liability among

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40-00370B-17 2017842 352 SFRTA, AAF, and the other train shall be one-third each as to 353 third parties outside the rail corridor who incur loss, injury, 354 or damage as a result of the incident. 355 i. Notwithstanding anything to the contrary set forth in 356 this paragraph, SFRTA is not obligated to indemnify FECR and AAF 357 for any amount in excess of the insurance coverage limit. 358 Whether or not SFRTA maintains the insurance coverage required 359 pursuant to paragraph (b) to cover the indemnification 360 obligations of this paragraph, SFRTA shall remain responsible 361 for the indemnification obligations set forth in this paragraph 362 up to the insurance coverage limit. 363 j. If the non-SFRTA commuter rail service is provided by an entity under contract with AAF, SFRTA may elect, at its sole 364 365 discretion, to provide the same insurance coverage and to 366 indemnify and hold harmless any non-SFRTA commuter rail service 367 operator to the same extent that it provides such insurance or 368 indemnification to AAF pursuant to this section.

(b) To purchase railroad liability insurance of \$295 million per occurrence, which amount shall be adjusted in accordance with applicable law up to the insurance coverage limit, with a \$5 million self-insurance retention account that shall be composed of and defined as the "SFRTA insurance program." The SFRTA insurance program may, at SFRTA's sole discretion, cover the obligations described in this section or any other service operated by SFRTA on a rail corridor. Because the self-insurance retention account is a part of the SFRTA insurance program, all definitions, terms, conditions, restrictions, exclusions, obligations, and duties included in any and all of the policies of insurance procured by SFRTA for

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381	the SFRTA insurance program shall apply to the self-insurance
382	retention account and its application to claims against the
383	applicable insureds. SFRTA shall name FECR and AAF as insureds
384	on any policies it procures pursuant to this section at no cost
385	to AAF and FECR and ensure that all policies shall have a waiver
386	of exclusion for punitive damages and coverage for claims made
387	pursuant to the Federal Employers Liability Act, 45 U.S.C. s. 51
388	et seq. Such policies must also include terrorism coverage,
389	pollution coverage, including, but not limited to, coverage
390	applicable in the event of a railroad accident, a derailment, or
391	an overturn, and evacuation expense coverage.
392	Section 2. Subsection (4) of section 343.58, Florida
393	Statutes, is amended to read:
394	343.58 County funding for the South Florida Regional
395	Transportation Authority
396	(4) Notwithstanding any other provision of law to the
397	contrary and effective July 1, 2010, until as provided in
398	paragraph (d), the department shall transfer annually from the
399	State Transportation Trust Fund to the South Florida Regional
400	Transportation Authority, in quarterly payments commencing at
401	the start of each fiscal year, the amounts specified in
402	subparagraph (a)1. or subparagraph (a)2.
403	(a)1. If the authority becomes responsible for maintaining
404	and dispatching the South Florida Rail Corridor:
405	a. \$15 million from the State Transportation Trust Fund to
406	the South Florida Regional Transportation Authority for
407	operations, maintenance, and dispatch; and
408	b. An amount no less than the work program commitments
409	equal to \$27.1 million for fiscal year 2010-2011, as of July 1,

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2009, for operating assistance to the authority and corridor track maintenance and contract maintenance for the South Florida Rail Corridor.

2. If the authority does not become responsible for maintaining and dispatching the South Florida Rail Corridor:

- a. \$13.3 million from the State Transportation Trust Fund to the South Florida Regional Transportation Authority for operations; and
- b. An amount no less than the work program commitments equal to \$17.3 million for fiscal year 2010-2011, as of July 1, 2009, for operating assistance to the authority.
- (b) Funding required by this subsection may not be provided from the funds dedicated to the Florida Rail Enterprise pursuant to s. 201.15(4)(a)4.
- (c) 1. Funds provided to the authority by the department under this subsection may not be committed by the authority without the approval of the department, which may not be unreasonably withheld. At least 90 days before advertising any procurement or renewing any existing contract that will rely on state funds for payment, the authority shall notify the department of the proposed procurement or renewal and the proposed terms thereof. If the department, within 60 days after receipt of notice, objects in writing to the proposed procurement or renewal, specifying its reasons for objection, the authority may not proceed with the proposed procurement or renewal. Failure of the department to object in writing within 60 days after notice shall be deemed consent. This requirement does not impair or cause the authority to cancel contracts that exist as of June 30, 2012.

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2. To enable the department to evaluate the authority's proposed uses of state funds, the authority shall annually provide the department with its proposed budget for the following authority fiscal year and shall provide the department with any additional documentation or information required by the department for its evaluation of the proposed uses of the state funds.

- 3. State funds provided to the authority pursuant to this subsection beginning July 1, 2010, and thereafter may not be considered state financial assistance subject to s. 215.97 or s. 215.971.
- (d) Funding required by this subsection shall cease upon commencement of an alternate dedicated local funding source sufficient for the authority to meet its responsibilities for operating, maintaining, and dispatching the South Florida Rail Corridor. The authority and the department shall cooperate in the effort to identify and implement such an alternate dedicated local funding source before July 1, 2019. Upon commencement of the alternate dedicated local funding source, the department shall convey to the authority a perpetual commuter rail easement in the South Florida Rail Corridor and all of the department's right, title, and interest in rolling stock, equipment, tracks, and other personal property owned and used by the department for the operation and maintenance of the commuter rail operations in the South Florida Rail Corridor.

Section 3. Paragraph (d) is added to subsection (17) of section 341.302, Florida Statutes, to read:

341.302 Rail program; duties and responsibilities of the department.—The department, in conjunction with other

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governmental entities, including the rail enterprise and the private sector, shall develop and implement a rail program of statewide application designed to ensure the proper maintenance, safety, revitalization, and expansion of the rail system to assure its continued and increased availability to respond to statewide mobility needs. Within the resources provided pursuant to chapter 216, and as authorized under federal law, the department shall:

- (17) In conjunction with the acquisition, ownership, construction, operation, maintenance, and management of a rail corridor, have the authority to:
- (d) Without altering any of the rights granted to the department under this section, agree to assume the obligations to indemnify and insure, pursuant to s. 343.545, freight rail service, intercity passenger rail service, and commuter rail service on a department-owned rail corridor, whether ownership is in fee or by easement, or on a rail corridor where the department has the right to operate.

Neither the assumption by contract to protect, defend, indemnify, and hold harmless; the purchase of insurance; nor the establishment of a self-insurance retention fund shall be deemed to be a waiver of any defense of sovereign immunity for torts nor deemed to increase the limits of the department's or the governmental entity's liability for torts as provided in s. 768.28. The requirements of s. 287.022(1) shall not apply to the purchase of any insurance under this subsection. The provisions of this subsection shall apply and inure fully as to any other governmental entity providing commuter rail service and

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constructing, operating, maintaining, or managing a rail corridor on publicly owned right-of-way under contract by the governmental entity with the department or a governmental entity designated by the department. Notwithstanding any law to the contrary, procurement for the construction, operation, maintenance, and management of any rail corridor described in this subsection, whether by the department, a governmental entity under contract with the department, or a governmental entity designated by the department, shall be pursuant to s. 287.057 and shall include, but not be limited to, criteria for the consideration of qualifications, technical aspects of the proposal, and price. Further, any such contract for design-build shall be procured pursuant to the criteria in s. 337.11(7).

Section 4. This act shall take effect July 1, 2017.

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# APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Bill Number (if applicable) Amendment Barcode (if applicable) Address Phone State Speaking: Against Information Waive Speaking: | In Support (The Chair will read this information into the record.) Appearing at request of Chair: Lobbyist registered with Legislature: [ While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. This form is part of the public record for this meeting.

C 004 /40/4 4/4 AV

# **APPEARANCE RECORD**

S - Deliver BOTH copies of this form to the Senator or Senate Professi	ional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic	Amendment Barcode (if applicable)
Name_JESS McCARTY	
Job Title ASS'T COUNTY ATTORK	
Address 111 NN 151 ST 2818	Phone
Street 33125	Email
City State Zip	
	ve Speaking: In Support Against e Chair will read this information into the record.)
Representing MIAMI - DADE CO	UNTY
	registered with Legislature: Yes No
While it is a Sanata tradition to encourage public testimony, time may not per	mit all persons wishing to speak to be heard at this

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

## **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Meeting Date Bill Number (if applicable) Amendment Barcode (if applicable) Address State Speaking: Waive Speaking: In Support Against Information (The Chair will read this information into the record.) Appearing at request of Chair: Lobbyist registered with Legislature:

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

3 22 / 1 Deliver BOTH copies of this form to the Senator or Senate Professional St	89 /
Meeting Date	Bill Number (if applicable)
Topic SFRTA - INSURANCE  Name ANDRES TRUVILLO	Amendment Barcode (if applicable)
Name ANDIZES TRUVILLO	
Job Title STATE DIRECTOR	
Address 11774 SW 137th PATH	Phone
MIAMI FL 33186	Email
City State Zip	
Speaking: For Against Information Waive Speaking: (The Cha	peaking: In Support Against ir will read this information into the record.)
Representing SMART-TRANSPORT	Anow DIVISION
Appearing at request of Chair: Yes No Lobbyist regist	ered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

## **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator Meeting Date	or Senate Professional Staff conducting the meeting)  Bill Number (if applicable)
Topic SFRTA / idem, fr Cos	Amendment Barcode (if applicable)
Name Cardice Ericks	
Job Title	
Address 305 S. Jalans	St Phone 954-648-1204
Street Jahassee 77 City State	3230) Email Carchie Ricks D
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing South Florid	a Regional Transportation
Appearing at request of Chair: Yes	Lobbyist registered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

## **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Bill Number (if applicable) Amendment Barcode (if applicable) **Topic** Name Job Title Address Street Waive Speaking: / Information For Against Speaking: (The Chair will read this information into the record.) Representing Lobbyist registered with Legislature: Appearing at request of Chair:

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared	d By: The Professional St	aff of the Committe	e on Transport	ation	
CS/SB 1022					
Transportation	on Committee and Sen	ator Stewart			
License Plate	es				
March 23, 20	)17 REVISED:				
/ST	STAFF DIRECTOR	REFERENCE		ACTION	
	Miller	TR	Fav/CS		
		MS			
		AP	•		
	CS/SB 1022 Transportation	CS/SB 1022  Transportation Committee and Sen License Plates  March 23, 2017 REVISED:	CS/SB 1022  Transportation Committee and Senator Stewart  License Plates  March 23, 2017 REVISED:  /ST STAFF DIRECTOR REFERENCE  Miller TR  MS	CS/SB 1022  Transportation Committee and Senator Stewart  License Plates  March 23, 2017 REVISED:  //ST STAFF DIRECTOR REFERENCE Miller TR Fav/CS MS	Transportation Committee and Senator Stewart  License Plates  March 23, 2017 REVISED:  OST STAFF DIRECTOR REFERENCE ACTION  Miller TR Fav/CS  MS

## Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

## I. Summary:

CS/SB 1022 provides for the creation of a Bronze Star special license plate. The plate is available to recipients of the Bronze Star Medal upon application, proof of receipt of the medal, and payment of the required license tax.

The bill makes changes to s. 320.089, F.S., to provide clarity, and requires the license plate for former prisoners of war be stamped with the likeness of the Prisoner of War Medal.

Additionally, the bill directs the Department of Highway Safety and Motor Vehicles (DHSMV) to develop an American Eagle specialty license plate, establishes a \$25 annual use fee for the plate, and provides the distribution and use of fees collected from the sale of the plate.

DHSMV will incur programming and production costs to implement the bill.

The bill takes effect October 1, 2017.

#### II. Present Situation:

Current law provides for several types of license plates. In addition to plates issued for governmental or business purposes, DHSMV offers four basic types of plates to the general public:

• Standard plates;

- Specialty license plates;
- Personalized prestige license plates; and
- Special use license plates.

#### **Special License Plates**

Certain members of the general public may be eligible to apply for special use license plates if they are able to document their eligibility pursuant to various sections of ch. 320, F.S. Special use license plates primarily include special military license plates as well as plates for the disabled.

Currently, there are 21 special military license plates authorized in s. 320.089, F.S., available to military service members or veterans.<sup>1</sup>

Special military license plates authorized under s. 320.089, F.S., are stamped with words consistent with the type of special plate issued. For example, a special plate issued to a current or former member of the Florida National Guard is stamped with the words "National Guard." Additionally, a likeness of the related campaign medal or badge appears on the plate.<sup>2</sup>

Applicants for special military license plates under s. 320.089, F.S., are required to pay the annual license tax in s. 320.08, F.S., with the exception of certain disabled veterans who qualify for the Pearl Harbor, Purple Heart, or Prisoner of War plate, to whom such plates are issued at no cost.<sup>3</sup> With the exception of Woman Veteran plates, the first \$100,000 of revenue generated annually from the sale of special use military plates is deposited into the Grants and Donations Trust Fund under the Veterans' Nursing Homes of Florida Act, as described in s. 296.38(2), F.S. Additional revenue is deposited into the State Homes for Veterans Trust Fund and used to construct, operate, and maintain domiciliary and nursing homes for veterans.<sup>4</sup>

#### Bronze Star Medal

The Bronze Star Medal was established on February 4, 1944, to recognize those who served after December 6, 1941, in any capacity in or with the Armed Forces of the United States or a friendly foreign nation. The Bronze Star Medal is awarded to a person who distinguished himself or herself by heroic or meritorious service, not involving participation in aerial flight, in connection with military operations against an armed enemy; or while engaged in military operations involving conflict with an opposing armed force in which the United States is not a belligerent party. Recipients of the Bronze Star Medal must be receiving imminent danger pay while serving

<sup>&</sup>lt;sup>1</sup> The 21 military special plates currently offered in s. 320.089, F.S., include plates available for the following types of service: Veteran or Woman Veteran of the U.S. Armed Forces, World War II, Korean War, or Vietnam War Veteran, Navy Submariner, Active or retired National Guard member or U.S. Reservists, Pearl Harbor survivor, recipient of the Combat Infantry Badge, Combat Medical Badge, Combat Action Badge, Combat Action Ribbon, Air Force Combat Action Medal, Distinguished Flying Cross, or Purple Heart, former Prisoner of War, and service members or veterans of Operation Desert Shield, Desert Storm, Enduring Freedom, and Iraqi Freedom.

<sup>&</sup>lt;sup>2</sup> For plate samples, see Department of Highway Safety and Motor Vehicles, *Military License Plates*, *available at* <a href="http://www.flhsmv.gov/specialtytags/miltags.html">http://www.flhsmv.gov/specialtytags/miltags.html</a> (last visited Mar. 16, 2017).

<sup>&</sup>lt;sup>3</sup> Section 320.089(1)(c) and (2)(a), F.S.

<sup>&</sup>lt;sup>4</sup> Section 320.089(1)(b), F.S.

in a geographic area authorized for special pay.<sup>5</sup> In order of precedence, the Department of Defense (DoD) places the Bronze Star Medal seventh amongst DoD wide military decorations and awards following the Distinguished Flying Cross and preceding the Purple Heart.<sup>6</sup>

#### **Specialty License Plates**

Presently, there are over 120 specialty license plates available for purchase in Florida. Specialty license plates are available to an owner or lessee of a motor vehicle who is willing to pay an annual use fee, ranging from \$15 to \$25, paid in addition to required license taxes and service fees. The annual use fees are distributed to an organization or organizations in support of a particular cause or charity signified in the plate's design and designated in statute.

In order to establish a specialty license plate, s. 320.08053, F.S., requires the plate must first be adopted into statute. Upon becoming law:

- Within 60 days, the organization must submit an art design for the plate, in a medium prescribed by the DHSMV;
- Within 120 days, the DHSMV must establish a method to issue pre-sale vouchers for the approved specialty license plate; and
- Within 24 months after the pre-sale vouchers are established, the organization must obtain a minimum of 1,000 voucher sales before manufacturing may begin.

If, at the end of the 24-month pre-sale period, the minimum sales requirement has not been met, the DHSMV will discontinue the plate and issuance of the pre-sale voucher. Upon discontinuation, a purchaser of a presale voucher may use the annual use fee as a credit towards any other specialty license plate or apply for a refund with the DHSMV.<sup>10</sup>

The annual use fees collected by an organization and any interest earned from the fees may be expended only for use in this state unless the annual use fee is derived from the sale of specified United States Armed Forces and veterans-related specialty plates. <sup>11</sup> Additionally, organizations must adhere to certain accountability requirements, including an annual audit or attestation document affirming that funds received have been spent in accordance with applicable statutes. <sup>12</sup>

<sup>&</sup>lt;sup>5</sup> Department of the Army, *Military* Awards, Army Regulation 600-8-22 (June 25, 2015).

<sup>&</sup>lt;sup>6</sup> Department of Defense, *Manual of Military Decorations and Awards: DoD Service Awards – Campaign, Expeditionary, and Service Medals*, Manual No. 1348.33, Vol. 2 (May 15, 2015). The order of precedence for military awards varies by branch of service.

<sup>&</sup>lt;sup>7</sup> A list of Florida's specialty license plates is available on the DHSMV website at <a href="http://www.flhsmv.gov/dmv/specialtytags/">http://www.flhsmv.gov/dmv/specialtytags/</a> (last visited Feb. 14, 2017).

<sup>&</sup>lt;sup>8</sup> Section 320.08056, F.S.

<sup>&</sup>lt;sup>9</sup> Section 320.08058, F.S.

<sup>&</sup>lt;sup>10</sup> Section 320.08053(2)(b), F.S.

<sup>&</sup>lt;sup>11</sup> Section 320.08056(10)(a), F.S.

<sup>&</sup>lt;sup>12</sup> Section 320.08062, F.S.

#### DHSMV Costs Defrayed

The DHSMV retains sufficient annual use fees, from the sale of the specialty plates, to defray its costs for inventory, distribution, and other direct costs associated with the specialty license plate program. The remainder of the proceeds collected are distributed as provided by law.<sup>13</sup>

## Discontinuance of Specialty Plates

The DHSMV must discontinue the issuance of an approved specialty license plate if the number of valid specialty plate registrations falls below 1,000 plates for at least 12 consecutive months. A warning letter is mailed to the sponsoring organization following the first month in which the total number of valid specialty plate registrations is below 1,000 plates. Collegiate plates are exempt from the minimum plate requirement. The specialty license plate must also be discontinued if the organization no longer exists, stops providing services that are authorized to be funded from the annual use fee proceeds, or pursuant to an organizational recipient's request. The specialty license plate is the number of valid specialty plate registrations are plates are exempt from the minimum plate requirement. The specialty license plate must also be discontinued if the organization no longer exists, stops providing services that are authorized to be funded from the annual use fee proceeds, or pursuant to an organizational recipient's request.

## American Eagle Foundation<sup>16</sup>

The American Eagle Foundation is a nonprofit organization headquartered in Tennessee. Its mission "is to care for and protect the USA's living symbol of freedom, the Bald Eagle, and other birds of prey through the four pillars of Education, Re-population, Conservation and Rehabilitation." According to its website, the Foundation accomplishes this by educational outreach, having performed over 25,000 "free-flight" birds of prey education programs, caring for over 70 non-releasable raptors and other birds, including the largest collection of non-releasable Bald Eagles, and rehabilitating injured Bald Eagles and other birds of prey.

## III. Effect of Proposed Changes:

#### **Special License Plates**

The bill creates a special military license plate for recipients of the Bronze Star Medal. The plate will be stamped with the words "Bronze Star" and a likeness of the Bronze Star Medal. To receive a Bronze Star special military license plate, the individual must submit an application for the plate to the DHSMV, provide proof that he or she is a Bronze Star Medal recipient, and pay the appropriate license tax as provided in s. 320.08, F.S. Revenue generated from the sale of the Bronze Star plate is deposited in the Grants and Donations Trust Fund and the State Home for Veterans Trust Fund, both of which are administered by the FDVA.

The bill makes changes to s. 320.089, F.S., to provide clarity, and to specify that the special military license plate for former prisoners of war must also include a likeness of the Prisoner of War Medal. <sup>17</sup> Currently, the license plate must only be stamped with the words "Ex-POW."

<sup>&</sup>lt;sup>13</sup> Section 320.08056(7), F.S.

<sup>&</sup>lt;sup>14</sup> Section 320.08056(8)(a), F.S.

<sup>&</sup>lt;sup>15</sup> Section 320.08056(8)(b), F.S.

<sup>&</sup>lt;sup>16</sup> See American Eagle Foundation website, <a href="https://www.eagles.org/about-aef/">https://www.eagles.org/about-aef/</a> (last visited Mar. 11, 2017).

<sup>&</sup>lt;sup>17</sup> For information about the Prisoner of War Medal, see U.S. Air Force, *Fact Sheets: Prisoner of War Medal* (Aug. 4, 2010), *available at* <a href="http://www.afpc.af.mil/About-Us/Fact-Sheets/Display/Article/421934/prisoner-of-war-medal">http://www.afpc.af.mil/About-Us/Fact-Sheets/Display/Article/421934/prisoner-of-war-medal</a> (last visited Mar 13, 2017).

## **Specialty License Plate**

The bill directs the DHSMV to create an American Eagle license plate. The plate has an annual use fee of \$25, which will be distributed to the American Eagle Foundation for deposit in the foundation's national endowment fund, which may use up to 15 percent of proceeds from the plate for administrative costs and to market the plate. The remaining proceeds from the plate must be used by the foundation to fund public education programs, rescue and care programs, and other conservation efforts in Florida that benefit bald eagles. The plate must bear the colors and design approved by the DHSMV and will have the word "Florida" across the top of the plate and the words "God Bless America" at the bottom of the plate.

The bill takes effect October 1, 2017.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

## V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

Individuals who choose to purchase the American Eagle specialty license plate will pay a \$25 annual fee in addition to appropriate license taxes and fees. The American Eagle Foundation will receive revenue from each American Eagle plate purchase.

Individuals who choose to receive the Bronze Star license plate or the redesigned ex-Pow license plate to replace their license plate prior to the end of the 10-year replacement cycle of their current plate will be required to pay \$28.<sup>18</sup>

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<sup>&</sup>lt;sup>18</sup> Section 320.0607(3), F.S.

## C. Government Sector Impact:

The DHSMV will incur programming and production costs to create the Bronze Star and American Eagle license plates, and to redesign the Ex-POW plate to include the likeness of the Prisoner of War Medal. The DHSMV is authorized to retain revenues from the first proceeds of the American Eagle specialty license plate to defray departmental expenditures related to the plate.<sup>19</sup>

To the extent that people purchase the Bronze Star plate, the bill may have a positive impact on the State Homes for Veterans Trust Fund and the Grants and Donations Trust Fund administered by the FDVA.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

## VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 320.08056, 320.08058, and 320.089.

#### IX. Additional Information:

## A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by Transportation on March 22, 2017:

The CS removes language relating to a distribution change for revenues from the Woman Veteran license plate. The FDVA determined that current law reflects an appropriate depository for such funds.<sup>20</sup>

The CS also adds that the American Eagle Foundation may use up to 15 percent of proceeds received from the sale of the American Eagle plate for administrative costs and marketing of the plate.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

<sup>&</sup>lt;sup>19</sup> Section 320.08056(7), F.S.

<sup>&</sup>lt;sup>20</sup> FDVA, 2017 Agency Legislative Bill Analysis: SB 1022 (Feb. 20, 2017) (on file with the Senate Committee on Transportation).



	LEGISLATIVE ACTION	
Senate		House
Comm: RCS		
03/23/2017	•	
	•	
	•	
	•	

The Committee on Transportation (Stewart) recommended the following:

#### Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Paragraph (ffff) is added to subsection (4) of section 320.08056, Florida Statutes, to read:

320.08056 Specialty license plates.-

(4) The following license plate annual use fees shall be collected for the appropriate specialty license plates:

(ffff) American Eagle license plate, \$25.

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Section 2. Subsection (84) is added to section 320.08058, Florida Statutes, to read:

320.08058 Specialty license plates.-

(84) AMERICAN EAGLE LICENSE PLATES.-

- (a) The department shall develop an American Eagle license plate as provided in this section and s. 320.08053. The plate must bear the colors and design approved by the department. The word "Florida" must appear at the top of the plate, and the words "God Bless America" must appear at the bottom of the plate.
- (b) The annual use fees from the sale of the plate shall be distributed to the American Eagle Foundation for deposit in the foundation's national endowment fund, which may use up to 15 percent of such fees for administrative costs and marketing the plate. The balance of the fees shall be used by the American Eagle Foundation to fund public education programs, rescue and care programs, and other conservation efforts in Florida that benefit bald eagles.

Section 3. Subsections (1) and (2) of section 320.089, Florida Statutes, are amended to read:

320.089 Veterans of the United States Armed Forces; members of National Guard; survivors of Pearl Harbor; Purple Heart medal recipients; active or retired United States Armed Forces reservists; Combat Infantry Badge, Combat Medical Badge, or Combat Action Badge recipients; Combat Action Ribbon recipients; Air Force Combat Action Medal recipients; Distinguished Flying Cross recipients; former prisoners of war; Korean War Veterans; Vietnam War Veterans; Operation Desert Shield Veterans; Operation Desert Storm Veterans; Operation Enduring Freedom

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Veterans; Operation Iraqi Freedom Veterans; Women Veterans; World War II Veterans; and Navy Submariners; Special license plates for military servicemembers, veterans, and Pearl Harbor Survivors; fee. -

- (1)(a) Upon application to the department and payment of the license tax for the vehicle as provided in s. 320.08, a resident of the state who owns or leases Each owner or lessee of an automobile or truck for private use or recreational vehicle as specified in s. 320.08(9)(c) or (d), which is not used for hire or commercial use, shall be issued a license plate pursuant to the following if the applicant provides the department with proof he or she meets the qualifications listed in this section for the applicable license plate:
- 1. A person released or discharged from any branch who is a resident of the state and a veteran of the United States Armed Forces shall be issued a license plate stamped with the term "Veteran" or, a "Woman Veteran" followed by the serial number of the license plate. -
- 2. A World War II Veteran shall be issued a license plate stamped with the term "WWII Veteran" followed by the serial number of the license plate. T
- 3. A Navy Submariner shall be issued a license plate stamped with the term "Navy Submariner" followed by the serial number of the license plate. 7
- 4. An active or retired member of the Florida National Guard shall be issued a license plate stamped with the term "National Guard" followed by the serial number of the license plate.
  - 5. A member of the Pearl Harbor Survivors Association or

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other person on active military duty in Pearl Harbor on December 7, 1941, shall be issued a license plate stamped with the term "Pearl Harbor Survivor" followed by the serial number of the license plate., a survivor of the attack on Pearl Harbor,

- 6. A recipient of the Purple Heart medal shall be issued a license plate stamped with the term "Combat-wounded Veteran" followed by the serial number of the license plate. The Purple Heart plate may have the term "Purple Heart" stamped on the plate and the likeness of the Purple Heart medal appearing on the plate. -
- 7. An active or retired member of any branch of the United States Armed Forces Reserve shall be issued a license plate stamped with the term "U.S. Reserve" followed by the serial number of the license plate.
- 8. A member of the Combat Infantrymen's Association, Inc., or a recipient of the Combat Infantry Badge, Combat Medical Badge, Combat Action Badge, Combat Action Ribbon, or Air Force Combat Action Medal shall be issued a license plate stamped with the term "Combat Infantry Badge," "Combat Medical Badge," "Combat Action Badge," "Combat Action Ribbon," or "Air Force Combat Action Medal," as appropriate, and a likeness of the related campaign medal or badge, followed by the serial number of the license plate.
- 9. A recipient of the r be issued a license plate stamped with the term "Distinguished Flying Cross" and a likeness of the Distinguished Flying Cross followed by the serial number of the license plate.
- 10. A recipient of the Bronze Star shall be issued a license plate stamped with the term "Bronze Star" and a likeness

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of the Bronze Star followed by the serial number of the license plate., upon application to the department, accompanied by proof of release or discharge from any branch of the United States Armed Forces, proof of active membership or retired status in the Florida National Guard, proof of membership in the Pearl Harbor Survivors Association or proof of active military duty in Pearl Harbor on December 7, 1941, proof of being a Purple Heart medal recipient, proof of active or retired membership in any branch of the United States Armed Forces Reserve, or proof of membership in the Combat Infantrymen's Association, Inc., proof of being a recipient of the Combat Infantry Badge, Combat Medical Badge, Combat Action Badge, Combat Action Ribbon, Air Force Combat Action Medal, or Distinguished Flying Cross, and upon payment of the license tax for the vehicle as provided in s. 320.08, shall be issued a license plate as provided by s. 320.06 which, in lieu of the serial numbers prescribed by 320.06, is stamped with the words "Veteran," "Woman Veteran," "WWII Veteran," "Navy Submariner," "National Guard," "Pearl Harbor Survivor, " "Combat-wounded veteran," "U.S. Reserve," "Combat Infantry Badge," "Combat Medical Badge," "Combat Action Badge, " "Combat Action Ribbon," "Air Force Combat Action Medal," or "Distinguished Flying Cross," as appropriate, and a likeness of the related campaign medal or badge, followed by the serial number of the license plate. Additionally, the Purple Heart plate may have the words "Purple Heart" stamped on the plate and the likeness of the Purple Heart medal appearing on the plate. (b) Notwithstanding any other provision of law to the contrary, beginning with fiscal year 2002-2003 and annually

thereafter, the first \$100,000 in general revenue generated from

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the sale of license plates issued under this section shall be deposited into the Grants and Donations Trust Fund, as described in s. 296.38(2), to be used for the purposes established by law for that trust fund. Any additional general revenue generated from the sale of such plates shall be deposited into the State Homes for Veterans Trust Fund and used solely to construct, operate, and maintain domiciliary and nursing homes for veterans, subject to the requirements of chapter 216.

- (c) Any revenue generated from the sale of Woman Veteran license plates must be deposited into the Operations and Maintenance Trust Fund administered by the Department of Veterans' Affairs pursuant to s. 20.375(3) and must be used solely for the purpose of creating and implementing programs to benefit women veterans.
- (d) Notwithstanding any provisions of law to the contrary, an applicant for a Pearl Harbor Survivor license plate or a Purple Heart license plate who also qualifies for a disabled veteran's license plate under s. 320.084 shall be issued the appropriate special license plate without payment of the license tax imposed by s. 320.08.
- (2) Each owner or lessee of an automobile or truck for private use, a truck weighing not more than 7,999 pounds, or a recreational vehicle as specified in s. 320.08(9)(c) or (d), which is not used for hire or commercial use who is a resident of this state and who is a former prisoner of war, or his or her unremarried surviving spouse, upon application to the department, shall be issued a license plate as provided in s. 320.06, stamped with the words "Ex-POW" and the likeness of the Prisoner of War Medal followed by the serial number. Each



application shall be accompanied by proof that the applicant meets the qualifications specified in paragraph (a) or paragraph (b).

- (a) A citizen of the United States who served as a member of the Armed Forces of the United States or the armed forces of a nation allied with the United States who was held as a prisoner of war at such time as the Armed Forces of the United States were engaged in combat, or his or her unremarried surviving spouse, may be issued the special license plate provided for in this subsection without payment of the license tax imposed by s. 320.08.
- (b) A person who was serving as a civilian with the consent of the United States Government, or a person who was a member of the Armed Forces of the United States while he or she was not a United States citizen and was held as a prisoner of war when the Armed Forces of the United States were engaged in combat, or his or her unremarried surviving spouse, may be issued the special license plate provided for in this subsection upon payment of the license tax imposed by s. 320.08.

Section 4. This act shall take effect October 1, 2017.

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178 And the title is amended as follows:

> Delete everything before the enacting clause and insert:

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A bill to be entitled

182 An act relating to license plates; amending ss.

320.08056 and 320.08058, F.S.; directing the

Department of Highway Safety and Motor Vehicles to



develop an American Eagle license plate; establishing
an annual use fee for the plate; providing for
distribution and use of fees collected from the sale
of the plates; amending s. 320.089, F.S.; providing
for a special license plate to be issued to a
recipient of the Bronze Star; requiring the likeness
of the Prisoner of War Medal to appear on the Ex-POW
license plate; providing an effective date.

By Senator Stewart

13-00737A-17 20171022 A bill to be entitled

An act relating to license plates; amending ss. 296.11

and 296.38, F.S.; requiring moneys received from the sale of Woman Veteran license plates to be used for

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certain purposes; amending ss. 320.08056 and 320.08058, F.S.; directing the Department of Highway Safety and Motor Vehicles to develop an American Eagle license plate; establishing an annual use fee for the plate; providing for distribution and use of fees collected from the sale of the plates; amending s. 320.089, F.S.; providing for a special license plate to be issued to a recipient of the Bronze Star; revising disposition of moneys received from the sale of Woman Veteran license plates; requiring the likeness of the Prisoner of War Medal to appear on the Ex-POW license plate; providing an effective date. Be It Enacted by the Legislature of the State of Florida: Section 1. Subsection (3) of section 296.11, Florida Statutes, is renumbered as subsection (4), and a new subsection (3) is added to that section to read: 296.11 Funds of home and disposition of moneys.-(3) All moneys received pursuant to s. 320.089 from the sale of Woman Veteran license plates shall be deposited into the Grants and Donations Trust Fund. All such moneys must be expended solely for the purpose of creating and implementing programs to benefit women veterans.

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Section 2. Subsection (2) of section 296.38, Florida

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30 Statutes, is amended to read: 31 296.38 Funds of home and disposition of moneys.-32 (2) (a) The home shall be empowered to receive and accept 33 gifts, grants, and endowments in the name of the home. All such 34 gifts, grants, and endowments are to be used for the benefit of the home and its residents. The administrator, together with the 35 director, shall have the authority to determine how these gifts, grants, and endowments could best benefit the home and its 38 residents unless the benefactor requests or instructs that the 39 gift, grant, or endowment be used for a specific purpose. The 40 home shall deposit all moneys received pursuant to this subsection into the Grants and Donations Trust Fund. Except as 42 provided in paragraph (b), moneys in the Grants and Donations 43 Trust Fund shall be expended for the common benefit of the residents of the home, such as recreational equipment, improved facilities, recreational supplies, and goods and services offered or available to all residents. 46 47 (b) All moneys received pursuant to s. 320.089 from the sale of Woman Veteran license plates shall be deposited into the 49 Grants and Donations Trust Fund. All such moneys must be expended solely for the purpose of creating and implementing 50 51 programs to benefit women veterans. 52 Section 3. Paragraph (ffff) is added to subsection (4) of 53 section 320.08056, Florida Statutes, to read: 54 320.08056 Specialty license plates.-55 (4) The following license plate annual use fees shall be 56 collected for the appropriate specialty license plates: 57 (ffff) American Eagle license plate, \$25. 58 Section 4. Subsection (84) is added to section 320.08058,

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59 Florida Statutes, to read:

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- 320.08058 Specialty license plates .-
- (84) AMERICAN EAGLE LICENSE PLATES.-
- (a) The department shall develop an American Eagle license plate as provided in this section and s. 320.08053. The plate must bear the colors and design approved by the department. The word "Florida" must appear at the top of the plate, and the words "God Bless America" must appear at the bottom of the plate.
- (b) The department shall retain all annual use fees from the sale of the plate until all startup costs for developing and issuing the plate have been recovered. Thereafter, the annual use fees from the sale of the plate shall be distributed to the American Eagle Foundation for deposit in the foundation's national endowment fund. The American Eagle Foundation shall use the proceeds to fund public education programs, rescue and care programs, and other conservation efforts in Florida that benefit bald eagles.

Section 5. Subsections (1) and (2) of section 320.089, Florida Statutes, are amended to read:

320.089 Veterans of the United States Armed Forces; members of National Guard; survivors of Pearl Harbor; Purple Heart medal recipients; active or retired United States Armed Forces reservists; Combat Infantry Badge, Combat Medical Badge, or Combat Action Badge recipients; Combat Action Ribbon recipients; Air Force Combat Action Medal recipients; Distinguished Flying Cross recipients; former prisoners of war; Korean War Veterans; Vietnam War Veterans; Operation Desert Shield Veterans; Operation Desert Storm Veterans; Operation Enduring Freedom

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Florida Senate - 2017 SB 1022

20171022 13-00737A-17 Veterans; Operation Iraqi Freedom Veterans; Women Veterans; World War II Veterans; and Navy Submariners; Special license 90 plates for military servicemembers, veterans, and Pearl Harbor Survivors + fee.-92 (1) (a) Upon application to the department and payment of the license tax for the vehicle as provided in s. 320.08, a 93 resident of the state who owns or leases <del>Each owner or lessee of</del> an automobile or truck for private use or recreational vehicle as specified in s. 320.08(9)(c) or (d), which is not used for 96 97 hire or commercial use, shall be issued a license plate pursuant to the following if the applicant provides the department with proof he or she meets the qualifications listed in this section 99 for the applicable license plate: 100 101 1. A person released or discharged from any branch who is a 102 resident of the state and a veteran of the United States Armed Forces shall be issued a license plate stamped with the term 103 "Veteran" or a "Woman Veteran" followed by the serial number of 104 105 the license plate. -106 2. A World War II Veteran shall be issued a license plate 107 stamped with the term "WWII Veteran" followed by the serial number of the license plate. -108 109 3. A Navy Submariner shall be issued a license plate stamped with the term "Navy Submariner" followed by the serial 110 111 number of the license plate. -4. An active or retired member of the Florida National 112 113 Guard shall be issued a license plate stamped with the term 114 "National Guard" followed by the serial number of the license 115 plate.

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5. A member of the Pearl Harbor Survivors Association or

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117	other person on active military duty in Pearl Harbor on December
118	7, 1941, shall be issued a license plate stamped with the term
119	"Pearl Harbor Survivor" followed by the serial number of the
120	license plate., a survivor of the attack on Pearl Harbor,
121	6. A recipient of the Purple Heart medal shall be issued a
122	license plate stamped with the term "Combat-wounded Veteran"
123	followed by the serial number of the license plate. The Purple
124	Heart plate may have the term "Purple Heart" stamped on the
125	plate and the likeness of the Purple Heart medal appearing on
126	the plate. r
127	$\overline{\text{7.}}$ An active or retired member of any branch of the United
128	States Armed Forces Reserve shall be issued a license plate
129	stamped with the term "U.S. Reserve" followed by the serial
130	number of the license plate.
131	8. A member of the Combat Infantrymen's Association, Inc.,
132	or a recipient of the Combat Infantry Badge, Combat Medical
133	Badge, Combat Action Badge, Combat Action Ribbon, or Air Force
134	Combat Action Medal shall be issued a license plate stamped with
135	the term "Combat Infantry Badge," "Combat Medical Badge,"
136	"Combat Action Badge," "Combat Action Ribbon," or "Air Force
137	Combat Action Medal," as appropriate, and a likeness of the
138	related campaign medal or badge, followed by the serial number
139	of the license plate.
140	9. A recipient of the or Distinguished Flying Cross shall
141	be issued a license plate stamped with the term "Distinguished
142	Flying Cross" and a likeness of the Distinguished Flying Cross
143	followed by the serial number of the license plate.

license plate stamped with the term "Bronze Star" and a likeness  $\label{eq:page 5} \text{Page 5 of 8}$ 

10. A recipient of the Bronze Star shall be issued a

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146	of the Bronze Star followed by the serial number of the license
147	<pre>plate., upon application to the department, accompanied by proof</pre>
148	of release or discharge from any branch of the United States
149	Armed Forces, proof of active membership or retired status in
150	the Florida National Guard, proof of membership in the Pearl
151	Harbor Survivors Association or proof of active military duty in
152	Pearl Harbor on December 7, 1941, proof of being a Purple Heart
153	medal recipient, proof of active or retired membership in any
154	branch of the United States Armed Forces Reserve, or proof of
155	membership in the Combat Infantrymen's Association, Inc., proof
156	of being a recipient of the Combat Infantry Badge, Combat
157	Medical Badge, Combat Action Badge, Combat Action Ribbon, Air
158	Force Combat Action Medal, or Distinguished Flying Cross, and
159	upon payment of the license tax for the vehicle as provided in
160	s. 320.08, shall be issued a license plate as provided by s.
161	320.06 which, in lieu of the serial numbers prescribed by s.
162	320.06, is stamped with the words "Veteran," "Woman Veteran,"
163	"WWII Veteran," "Navy Submariner," "National Guard," "Pearl
164	Harbor Survivor, " "Combat-wounded veteran," "U.S. Reserve,"
165	"Combat Infantry Badge," "Combat Medical Badge," "Combat Action
166	Badge," "Combat Action Ribbon," "Air Force Combat Action Medal,"
167	or "Distinguished Flying Cross," as appropriate, and a likeness
168	of the related campaign medal or badge, followed by the serial
169	number of the license plate. Additionally, the Purple Heart
170	plate may have the words "Purple Heart" stamped on the plate and
171	the likeness of the Purple Heart medal appearing on the plate.
172	(b) Notwithstanding any other provision of law to the
173	contrary, beginning with fiscal year 2002 2003 and annually
174	thereafter, the first \$100,000 in general revenue generated from

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the sale of license plates issued under this section shall be deposited into the Grants and Donations Trust Fund, as described in s. 296.38(2), to be used for the purposes established by law for that trust fund. Any additional general revenue generated from the sale of such plates shall be deposited into the State Homes for Veterans Trust Fund and used solely to construct, operate, and maintain domiciliary and nursing homes for veterans, subject to the requirements of chapter 216.

- (c) Any revenue generated from the sale of Woman Veteran license plates must be deposited into the <u>Grants and Donations Operations and Maintenance</u> Trust Fund administered by the Department of Veterans' Affairs pursuant to s.  $\underline{20.375(2)}$   $\underline{20.375(3)}$  and must be used solely for the purpose of creating and implementing programs to benefit women veterans.
- (d) Notwithstanding any provisions of law to the contrary, an applicant for a Pearl Harbor Survivor license plate or a Purple Heart license plate who also qualifies for a disabled veteran's license plate under s. 320.084 shall be issued the appropriate special license plate without payment of the license tax imposed by s. 320.08.
- (2) Each owner or lessee of an automobile or truck for private use, a truck weighing not more than 7,999 pounds, or a recreational vehicle as specified in s. 320.08(9)(c) or (d), which is not used for hire or commercial use who is a resident of this state and who is a former prisoner of war, or his or her unremarried surviving spouse, upon application to the department, shall be issued a license plate as provided in s. 320.06, stamped with the words "Ex-POW" and the likeness of the Prisoner of War Medal followed by the serial number. Each

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application shall be accompanied by proof that the applicant meets the qualifications specified in paragraph (a) or paragraph (b).

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- (a) A citizen of the United States who served as a member of the Armed Forces of the United States or the armed forces of a nation allied with the United States who was held as a prisoner of war at such time as the Armed Forces of the United States were engaged in combat, or his or her unremarried surviving spouse, may be issued the special license plate provided for in this subsection without payment of the license tax imposed by s. 320.08.
- (b) A person who was serving as a civilian with the consent of the United States Government, or a person who was a member of the Armed Forces of the United States while he or she was not a United States citizen and was held as a prisoner of war when the Armed Forces of the United States were engaged in combat, or his or her unremarried surviving spouse, may be issued the special license plate provided for in this subsection upon payment of the license tax imposed by s. 320.08.

Section 6. This act shall take effect October 1, 2017.

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# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepar	red By: The	Professional St	aff of the Committee	e on Transportati	on	
BILL:	SB 1060						
INTRODUCER:	Senator Rader						
SUBJECT:	Specialty License Plates						
DATE:	March 21,	2017	REVISED:				
ANALYST		STAFF	DIRECTOR	REFERENCE		ACTION	
1. Jones		Miller		TR	<b>Favorable</b>		
2				ATD			
3.				AP			

## I. Summary:

SB 1060 directs the Department of Highway Safety and Motor Vehicles (DHSMV) to develop a Florida State Beekeepers Association specialty license plate, establishes a \$25 annual use fee for the plate, and provides the distribution and use of fees collected from the sale of the plate.

The DHSMV estimates programming and implementation will cost \$7,245. The DHSMV is authorized to retain revenues from the first proceeds of sales to defray departmental costs.

The bill takes effect October 1, 2017.

#### **II.** Present Situation:

#### **Specialty License Plates**

Presently, there are over 120 specialty license plates available for purchase in Florida. Specialty license plates are available to an owner or lessee of a motor vehicle who is willing to pay an annual use fee, ranging from \$15 to \$25, paid in addition to required license taxes and service fees. The annual use fees are distributed to an organization or organizations in support of a particular cause or charity signified in the plate's design and designated in statute.

In order to establish a specialty license plate, s. 320.08053, F.S., requires the plate must first be adopted into statute. Upon becoming law:

• Within 60 days, the organization must submit an art design for the plate, in a medium prescribed by the DHSMV;

<sup>&</sup>lt;sup>1</sup> A list of Florida's specialty license plates is available on the DHSMV website at <a href="http://www.flhsmv.gov/dmv/specialtytags/">http://www.flhsmv.gov/dmv/specialtytags/</a> (last visited Feb. 14, 2017).

<sup>&</sup>lt;sup>2</sup> Section 320.08056, F.S.

<sup>&</sup>lt;sup>3</sup> Section 320.08058, F.S.

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• Within 120 days, the DHSMV must establish a method to issue pre-sale vouchers for the approved specialty license plate; and

• Within 24 months after the pre-sale vouchers are established, the organization must obtain a minimum of 1,000 voucher sales before manufacturing may begin.

If, at the end of the 24-month pre-sale period, the minimum sales requirement has not been met, the DHSMV will discontinue the plate and issuance of the pre-sale voucher. Upon discontinuation, a purchaser of a presale voucher may use the annual use fee as a credit towards any other specialty license plate or apply for a refund with the DHSMV.<sup>4</sup>

The annual use fees collected by an organization and any interest earned from the fees may be expended only for use in this state unless the annual use fee is derived from the sale of specified United States Armed Forces and veterans-related specialty plates.<sup>5</sup> Additionally, organizations must adhere to certain accountability requirements, including an annual audit or attestation document affirming that funds received have been spent in accordance with applicable statutes.<sup>6</sup>

#### DHSMV Costs Defrayed

The DHSMV retains sufficient annual use fees, from the sale of the specialty plates, to defray its costs for inventory, distribution, and other direct costs associated with the specialty license plate program. The remainder of the proceeds collected are distributed as provided by law.<sup>7</sup>

## Discontinuance of Specialty Plates

The DHSMV must discontinue the issuance of an approved specialty license plate if the number of valid specialty plate registrations falls below 1,000 plates for at least 12 consecutive months. A warning letter is mailed to the sponsoring organization following the first month in which the total number of valid specialty plate registrations is below 1,000 plates. Collegiate plates are exempt from the minimum plate requirement. The specialty license plate must also be discontinued if the organization no longer exists, stops providing services that are authorized to be funded from the annual use fee proceeds, or pursuant to an organizational recipient's request.

## Florida State Beekeepers Association<sup>10</sup>

The Florida State Beekeepers Association, Inc. is a Florida nonprofit<sup>11</sup> with a mission to provide resources for the improvement of beekeeping, to promote the development of practical beekeeping methods in Florida, and to act in the interest of Florida beekeepers in state and

http://search.sunbiz.org/Inquiry/CorporationSearch/SearchResultDetail?inquirytype=EntityName&directionType=Initial&searchNameOrder=FLORIDASTATEBEEKEEPERSASSOCIAT%207212370&aggregateId=domnp-721237-2d1c24d7-c677-4df4-aedf- (last visited Mar. 15, 2017).

<sup>&</sup>lt;sup>4</sup> Section 320.08053(2)(b), F.S.

<sup>&</sup>lt;sup>5</sup> Section 320.08056(10)(a), F.S.

<sup>&</sup>lt;sup>6</sup> Section 320.08062, F.S.

<sup>&</sup>lt;sup>7</sup> Section 320.08056(7), F.S.

<sup>&</sup>lt;sup>8</sup> Section 320.08056(8)(a), F.S.

<sup>&</sup>lt;sup>9</sup> Section 320.08056(8)(b), F.S.

<sup>&</sup>lt;sup>10</sup> See Florida State Beekeepers Association website, http://www.floridabeekeepers.org/ (last visited Mar. 11, 2017).

<sup>&</sup>lt;sup>11</sup> According to corporate filings with the Department of State, Sunbiz.org, The Association has been incorporated with the state since 1971. *Available at* 

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national beekeeping affairs. According to the association's website, it hopes to raise funds to bring a world class Honey Bee Research and Education Lab to the University of Florida to help address issues involving honeybees today, including honeybee health, loss of colonies, loss of habitat, and environment stress.

## III. Effect of Proposed Changes:

The bill directs the DHSMV to create a Florida State Beekeepers Association specialty license plate, with an annual fee of \$25 to be distributed to the Florida State Beekeepers Association. The plate must bear the colors and design approved by the DHSMV, with the word "Florida" at the top of the plate, and the words "Save the Bees" at the bottom of the plate.

The Association may use up to 18 percent of the annual fees to reimburse administrative costs, startup costs, and costs incurred in the development and approval process of the plate, and promotion and marketing costs. Vendors associated with the administrative costs must be selected by competitive bid.

The remaining funds are used to raise awareness of the importance of beekeeping to Florida agriculture by funding honeybee research, education, outreach, and husbandry. The bill provides that the Association's board of managers must approve and is accountable for all such expenditures.

The bill takes effect October 1, 2017.

#### IV. Constitutional Issues:

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None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

## V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

Individuals who choose to purchase a Florida State Beekeepers Association specialty license plate will pay a \$25 annual use fee in addition to appropriate license taxes and

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fees. The Florida State Beekeepers Association will receive revenue from each Florida State Beekeepers Association plate purchase.

## C. Government Sector Impact:

The DHSMV estimates programming and implementation of a standard specialty license plate will cost \$7,245. The DHSMV is authorized to retain revenues from the first proceeds of specialty license plate sales to defray departmental expenditures related to the specialty license plate program. <sup>13</sup>

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 320.08056 and 320.08058.

### IX. Additional Information:

## A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

<sup>&</sup>lt;sup>12</sup> Email from the DHSMV (Feb. 14, 2017) (on file with the Senate Committee on Transportation).

<sup>&</sup>lt;sup>13</sup> Section 320.08056(7), F.S.

By Senator Rader

29-01592A-17 20171060 A bill to be entitled An act relating to specialty license plates; amending s. 320.08056, F.S.; establishing an annual use fee for the Florida State Beekeepers Association license plate; amending s. 320.08058, F.S.; directing the Department of Highway Safety and Motor Vehicles to develop a Florida State Beekeepers Association license plate; providing for distribution and use of fees collected from the sale of such plates; providing an 10 effective date. 11 12 Be It Enacted by the Legislature of the State of Florida: 13 14 Section 1. Paragraph (ffff) is added to subsection (4) of 15 section 320.08056, Florida Statutes, to read: 16 320.08056 Specialty license plates.-17 (4) The following license plate annual use fees shall be 18 collected for the appropriate specialty license plates: 19 (ffff) Florida State Beekeepers Association license plate, 20 \$25. 21 Section 2. Subsection (84) is added to section 320.08058, 22 Florida Statutes, to read: 23 320.08058 Specialty license plates.-24 (84) FLORIDA STATE BEEKEEPERS ASSOCIATION LICENSE PLATES.-25 (a) The department shall develop a Florida State Beekeepers Association license plate as provided in this section and s. 26 27 320.08053. The plate must bear the colors and design approved by 28 the department. The word "Florida" must appear at the top of the plate, and the words "Save the Bees" must appear at the bottom

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30	of the plate.
31	(b) The annual use fees shall be distributed to the Florida
32	State Beekeepers Association, a Florida nonprofit corporation.
33	The Florida State Beekeepers Association may use up to 18
34	percent of the annual use fees for:
35	1. Direct reimbursement for administrative costs, startup
36	costs, and costs incurred in the development and approval
37	process of the license plate. All vendors associated with the
38	administrative costs shall be selected by competitive bid.
39	2. Promotion and marketing costs of the license plate.
40	(c) The remaining funds shall be distributed to the Florida
41	State Beekeepers Association and shall be used to raise
42	awareness of the importance of beekeeping to Florida agriculture
43	by funding honeybee research, education, outreach, and
44	husbandry. The Florida State Beekeepers Association board of
45	managers must approve and is accountable for all such
46	<pre>expenditures.</pre>
47	Section 3. This act shall take effect October 1, 2017.

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# THE FLORIDA SENATE

# **APPEARANCE RECORD**

Meeting Date (Deliver BOTH copies of this form to the Senator or Senate Professional S	_1060
Topic Specialty license Plates  Name Lena Juarez	Bill Number (if applicable)  Amendment Barcode (if applicable)
Job Title	
Address Po Do Box 10390	Phone 8502128330
City Tallahassee FL 32302 State Zip	Email/enacjejassoc.com
(The Chai	peaking:
Representing Florida State Beekeepe	vs Association
Appearing at request of Chair: Yes No Lobbyist register	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many permits and the second se	persons wishing to speak to be heard at this persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepar	ed By: The Professional St	aff of the Committe	e on Transport	ation
BILL:	CS/SB 123	2			
INTRODUCER: Transportat		tion Committee and Ser	nator Stewart		
SUBJECT: Specialty L		icense Plates			
DATE:	March 23,	2017 REVISED:			
ANAL	YST	STAFF DIRECTOR	REFERENCE		ACTION
. Jones		Miller	TR	Fav/CS	
			ATD		
).			AP		

# Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

# I. Summary:

CS/SB 1232 directs the Department of Highway Safety and Motor Vehicles (DHSMV) to develop an Orlando United specialty license plate, establishes a \$25 annual use fee for the plate, and provides the distribution and use of fees collected from the sale of the plate.

The DHSMV estimates programming and implementation will cost about \$7,245. The DHSMV is authorized to retain revenues from the first proceeds of sales to defray departmental costs.

#### II. Present Situation:

#### **Specialty License Plates**

Presently, there are over 120 specialty license plates available for purchase in Florida. Specialty license plates are available to an owner or lessee of a motor vehicle who is willing to pay an annual use fee, ranging from \$15 to \$25, paid in addition to required license taxes and service fees. The annual use fees are distributed to an organization or organizations in support of a particular cause or charity signified in the plate's design and designated in statute.

<sup>&</sup>lt;sup>1</sup> A list of Florida's specialty license plates is available on the DHSMV website at <a href="http://www.flhsmv.gov/dmv/specialtytags/">http://www.flhsmv.gov/dmv/specialtytags/</a> (last visited Feb. 14, 2017).

<sup>&</sup>lt;sup>2</sup> Section 320.08056, F.S.

<sup>&</sup>lt;sup>3</sup> Section 320.08058, F.S.

In order to establish a specialty license plate, s. 320.08053, F.S., requires the plate must first be adopted into statute. Upon becoming law:

- Within 60 days, the organization must submit an art design for the plate, in a medium prescribed by the DHSMV;
- Within 120 days, the DHSMV must establish a method to issue pre-sale vouchers for the approved specialty license plate; and
- Within 24 months after the pre-sale vouchers are established, the organization must obtain a minimum of 1,000 voucher sales before manufacturing may begin.

If, at the end of the 24-month pre-sale period, the minimum sales requirement has not been met, the DHSMV will discontinue the plate and issuance of the pre-sale voucher. Upon discontinuation, a purchaser of a presale voucher may use the annual use fee as a credit towards any other specialty license plate or apply for a refund with the DHSMV.<sup>4</sup>

The annual use fees collected by an organization and any interest earned from the fees may be expended only for use in this state unless the annual use fee is derived from the sale of specified United States Armed Forces and veterans-related specialty plates.<sup>5</sup> Additionally, organizations must adhere to certain accountability requirements, including an annual audit or attestation document affirming that funds received have been spent in accordance with applicable statutes.<sup>6</sup>

# DHSMV Costs Defrayed

The DHSMV retains sufficient annual use fees, from the sale of the specialty plates, to defray its costs for inventory, distribution, and other direct costs associated with the specialty license plate program. The remainder of the proceeds collected are distributed as provided by law.<sup>7</sup>

#### Discontinuance of Specialty Plates

The DHSMV must discontinue the issuance of an approved specialty license plate if the number of valid specialty plate registrations falls below 1,000 plates for at least 12 consecutive months. A warning letter is mailed to the sponsoring organization following the first month in which the total number of valid specialty plate registrations is below 1,000 plates. Collegiate plates are exempt from the minimum plate requirement. The specialty license plate must also be discontinued if the organization no longer exists, stops providing services that are authorized to be funded from the annual use fee proceeds, or pursuant to an organizational recipient's request.

<sup>&</sup>lt;sup>4</sup> Section 320.08053(2)(b), F.S.

<sup>&</sup>lt;sup>5</sup> Section 320.08056(10)(a), F.S.

<sup>&</sup>lt;sup>6</sup> Section 320.08062, F.S.

<sup>&</sup>lt;sup>7</sup> Section 320.08056(7), F.S.

<sup>&</sup>lt;sup>8</sup> Section 320.08056(8)(a), F.S.

<sup>&</sup>lt;sup>9</sup> Section 320.08056(8)(b), F.S.

#### **Orlando United**

In the early morning hours of June 12, 2016, the worst mass shooting in United States history occurred at a gay nightclub in Orlando, Florida. The shooting at Pulse Nightclub left 49 people dead and at least 53 others injured.<sup>10</sup> This tragedy prompted use of the term "Orlando United."<sup>11</sup>

# The Mental Health Association of Central Florida, Inc. 12

According to the Mental Health Association of Central Florida, Inc. website, the organization has been serving the mental health needs of Central Florida since 1946. The organization's mission is "to provide mental health services, support and information to the members of our Central Florida community." The organization does this by offering a free Mental Health Connections program for individuals; providing a Guardian Advocate Training program; overseeing Reflections, a peer-driven recovery community; taking part in community outreach; running an anti-suicide campaign; and partnering with Orange County Government and Florida Hospital to treat uninsured individuals with anxiety or depression, and accompanying medical conditions at the Outlook Clinic.

# The Hispanic Federation, Inc. 13

The Hispanic Federation, Inc. is a nonprofit organization founded in 1990, which "seeks to support Hispanic families and strengthen Latino institutions through work in the areas of education, health, immigration, civic engagement, economic empowerment, and the environment." According to the Hispanic Federation website, the organization offers membership and advocacy services, as well as community assistance programs. Following the Orlando shooting at Pulse Nightclub, the Hispanic Federation joined forces with Latino-led institutions to create Proyecto Somos Orlando to address long-term needs for mental health services that are culturally competent and bilingual. The campaign provides case management, crisis intervention, and mental health services, among other needs to those affected directly in the communities in which they live.

## Two Spirit Health Services, Inc. 14

Two Spirit Health Services is a non-profit organization incorporated in 2011, which provides mental health, behavioral, substance abuse, primary care, transgender health and related services to individuals in the Lesbian, Gay, Bisexual, and Transgender (LGBT) community in the Central Florida area. According to the organization's website, Two Spirit Health Services began offering services in September 2013. It has a mission to create a "one-stop shop" health organization for LGBT people, regardless of ability to pay, to get healthcare and wellness services "in an environment that is culturally competent and delivered by a diverse staff that is comprised of the LGBT community."

<sup>&</sup>lt;sup>10</sup> Order on the News Media's Petition for Access to 911 Recordings, 2016-CA-005528-O (Fla. 9<sup>th</sup> Jud. Cir. 2016), available at <a href="http://www.cityoforlando.net/wp-content/uploads/2016/11/2016-CA-5528\_Pulse\_Petition\_for\_911\_Recordings\_Access-1.pdf">http://www.cityoforlando.net/wp-content/uploads/2016/11/2016-CA-5528\_Pulse\_Petition\_for\_911\_Recordings\_Access-1.pdf</a> (last visited Mar. 18, 2017).

<sup>&</sup>lt;sup>11</sup> See City of Orlando website, Pulse Tragedy, <a href="http://www.cityoforlando.net/pulse/">http://www.cityoforlando.net/pulse/</a> (last visited Mar. 18, 2017).

<sup>&</sup>lt;sup>12</sup> See Mental Health Association of Central Florida website, https://www.mhacf.org/ (last visited Mar. 11, 2017).

<sup>&</sup>lt;sup>13</sup> See Hispanic Federation website, <a href="http://hispanicfederation.org/">http://hispanicfederation.org/</a> (last visited Mar. 11, 2017).

<sup>&</sup>lt;sup>14</sup> See Two Spirit Health Services, Inc. website, <a href="http://twospirithealth.org/">http://twospirithealth.org/</a> (last visited Mar. 11, 2017).

# III. Effect of Proposed Changes:

The bill directs the DHSMV to create an Orlando United specialty license plate. The plate has an annual fee of \$25, which is distributed as follows:

- Thirty-eight percent to the Mental Health Association of Central Florida, Inc.;
- Thirty-one percent to the Hispanic Federation, Inc. to be used through the Proyecto Somos Orlando campaign; and
- Thirty-one percent to Two Spirit Health Services, Inc.

Each organization may use up to five percent for administrative expenses. The Mental Health Association of Central Florida, Inc. is to use seven percent of the proceeds for marketing of the license plate. The remainder of the proceeds must be used to offer free personalized counseling to any person affected by the shooting at the Pulse Nightclub in Orlando, Florida, on June 12, 2016.

The plate must bear the colors and design approved by the DHSMV, with the word "Florida" at the top of the plate, and the words "Orlando United" at the bottom of the plate.

The bill takes effect October 1, 2017.

# IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

Individuals who choose to purchase an Orlando United specialty license plate will pay a \$25 annual use fee in addition to appropriate license taxes and fees. Recipient organizations will receive revenue from each Orlando United plate purchase.

# C. Government Sector Impact:

The DHSMV estimates programming and implementation of a standard specialty license plate will cost about \$7,245. 15 The DHSMV is authorized to retain revenues from the first proceeds of specialty license plate sales to defray departmental expenditures related to the specialty license plate program. 16

# VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

## VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 320.08056 and 320.08058.

#### IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

# CS by Transportation on March 22, 2017:

The CS removes language from the bill indicating the DHSMV shall retain the first proceeds from the specialty license plate revenue to offset start-up costs of the plate. This language is unnecessary due to the required presale process and the DHSMV's current authority to defray its specialty license plate program costs.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

<sup>&</sup>lt;sup>15</sup> Email from the DHSMV (Feb. 14, 2017) (on file with the Senate Committee on Transportation).

<sup>&</sup>lt;sup>16</sup> Section 320.08056(7), F.S.



	LEGISLATIVE ACTION	
Senate		House
Comm: RCS		
03/23/2017	•	
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The Committee on Transportation (Stewart) recommended the following:

# Senate Amendment

Delete lines 27 - 30

and insert:

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(b) The annual use fees from the sale of the plate shall be distributed as

Florida Senate - 2017 SB 1232

By Senator Stewart

13-01648-17

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A bill to be entitled
An act relating to specialty license plates; amending
ss. 320.08056 and 320.08058, F.S.; directing the
Department of Highway Safety and Motor Vehicles to

20171232

develop an Orlando United license plate; establishing an annual use fee for the plate; providing for distribution and use of fees collected from the sale

of the plates; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (ffff) is added to subsection (4) of section 320.08056, Florida Statutes, to read:

320.08056 Specialty license plates.-

(4) The following license plate annual use fees shall be collected for the appropriate specialty license plates:

(ffff) Orlando United license plate, \$25.

Section 2. Subsection (84) is added to section 320.08058, Florida Statutes, to read:

320.08058 Specialty license plates.-

(84) ORLANDO UNITED LICENSE PLATES.-

(a) The department shall develop an Orlando United license plate as provided in this section and s. 320.08053. The plate must bear the colors and design approved by the department. The word "Florida" must appear at the top of the plate, and the words "Orlando United" must appear at the bottom of the plate.

(b) The department shall retain all revenue from the sale of such plates until the startup costs for developing and issuing the plates have been recovered. Thereafter, the annual

Page 1 of 2

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2017 SB 1232

13-01648-17

20171232

30	use fees from the sale of the plates shall be distributed as
31	follows:
32	1. Seven percent shall be distributed to the Mental Health
33	Association of Central Florida, Inc., to be used for marketing
34	of the license plate.
35	2. Thirty-one percent shall be distributed to the Mental
36	Health Association of Central Florida, Inc. Of this amount, up
37	to 5 percent may be used for administrative expenses, and the
38	remainder shall be used to offer free personalized counseling to
39	any person affected by the shooting at the Pulse nightclub in
40	Orlando, Florida, on June 12, 2016.
41	3. Thirty-one percent shall be distributed to the Hispanic
42	Federation, Inc., a charitable, not-for-profit organization
43	under s. 501(c)(3) of the Internal Revenue Code registered with
44	the Department of Agriculture and Consumer Services and
45	incorporated in New York. Of this amount, up to 5 percent may be
46	used for administrative expenses, and the remainder shall be
47	used to offer free personalized counseling to any person
48	affected by the shooting at the Pulse nightclub in Orlando,
49	Florida, on June 12, 2016, through the Proyecto Somos Orlando
50	campaign operated by the Hispanic Federation, Inc.
51	4. Thirty-one percent shall be distributed to Two Spirit
52	Health Services, Inc. Of this amount, up to 5 percent may be
53	used for administrative expenses, and the remainder shall be
54	used to offer free personalized counseling to any person
55	affected by the shooting at the Pulse nightclub in Orlando,
56	Florida, on June 12, 2016.
57	Section 3. This act shall take effect October 1, 2017.

Page 2 of 2

CODING: Words stricken are deletions; words underlined are additions.

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared	By: The	Professional St	aff of the Committee	e on Transportation	on
BILL:	SB 1390					
INTRODUCER:	Senator Latva	ala				
SUBJECT:	Transportatio	n Facili	ty Designatio	ns		
DATE:	March 22, 20	17	REVISED:			
ANAL	YST	STAFF	DIRECTOR	REFERENCE		ACTION
1. Price		Miller		TR	<b>Favorable</b>	
2.				ATD		
3.				AP		

# I. Summary:

SB 1390 designates the portion of U.S. 19A/S.R. 595 between Tarpon Avenue and the Pasco County line in Pinellas County as "Officer Charles 'Charlie K' Kondek, Jr., Memorial Highway" and directs the Florida Department of Transportation (FDOT) to erect suitable markers.

The estimated cost to the FDOT to install the designation markers required under this bill is \$1,000. See the heading, "Fiscal Impact Statement" below for details.

The bill takes effect July 1, 2017.

#### **II.** Present Situation:

Section 334.071, F.S., provides that legislative designations of transportation facilities are for honorary or memorial purposes, or to distinguish a particular facility. Such designations are not to be construed as requiring any action by local governments or private parties regarding the changing of any street signs, mailing addresses, or 911 emergency telephone number system listings, unless the legislation specifically provides for such changes.<sup>1</sup>

When the Legislature establishes road or bridge designations, the Florida Department of Transportation (FDOT) is required to place markers only at the termini specified for each highway segment or bridge designated by the law creating the designation, and to erect any other markers it deems appropriate for the transportation facility.<sup>2</sup>

The FDOT may not erect the markers for honorary road or bridge designations unless the affected city or county commission enacts a resolution supporting the designation. When the

<sup>2</sup> Section 334.071(2), F.S.

<sup>&</sup>lt;sup>1</sup> Section 334.071(1), F.S.

BILL: SB 1390 Page 2

designated road or bridge segment is located in more than one city or county, each affected local government must pass resolutions supporting the designations before installation of the markers.<sup>3</sup>

# III. Effect of Proposed Changes:

The bill designates the portion of U.S. 19A/S.R. 595 between Tarpon Avenue and the Pasco County line in Pinellas County as "Officer Charles 'Charlie K' Kondek, Jr., Memorial Highway" and directs the Florida Department of Transportation (FDOT) to erect suitable markers for the described designation.

Officer Charles 'Charlie K' Kondek, Jr., served the citizens of the City of Tarpon Springs as a law enforcement officer for over 17 years. On December 21, 2014, while investigating a noise nuisance complaint, Officer Kondek was ambushed by an armed adversary, exchanged gunfire, and paid the ultimate sacrifice while in service to his community.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The estimated cost to erect the designation markers required under this bill is \$1,000, based on the assumption that two markers are required at a cost to the FDOT of no less than \$500 each. The estimate includes sign fabrication, installation, and maintenance over time but does not include any additional expenses related to maintenance of traffic, dedication event costs, or replacement necessitated by damage, vandalism, or storm events.

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<sup>&</sup>lt;sup>3</sup> Section 334.071(3), F.S.

BILL: SB 1390 Page 3

VI.	Tech	nical Deficiencies:	
	None.		
VII.	Relat	ed Issues:	
	None.		
VIII.	Statu	tes Affected:	
	This b	vill creates an undesignated section of Florida Law.	
IX.	X. Additional Information:		
	A.	Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)	
		None.	
	B.	Amendments:	
		None.	
	C.	Amendments:	

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

None.

Florida Senate - 2017 SB 1390

By Senator Latvala

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16-00881-17 20171390\_ A bill to be entitled

An act relating to transportation facility designations; providing an honorary designation of a certain transportation facility in a specified county; directing the Department of Transportation to erect suitable markers; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Officer Charles "Charlie K" Kondek, Jr.,

Memorial Highway designated; Department of Transportation to
erect suitable markers.—

- (1) That portion of U.S. 19A/S.R. 595 between Tarpon Avenue and the Pasco County line in Pinellas County is designated as "Officer Charles 'Charlie K' Kondek, Jr., Memorial Highway."
- (2) The Department of Transportation is directed to erect suitable markers designating Officer Charles "Charlie K" Kondek, Jr., Memorial Highway as described in subsection (1).

  Section 2. This act shall take effect July 1, 2017.

Page 1 of 1

CODING: Words stricken are deletions; words underlined are additions.

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

SB 1562					
CS/SB 1562					
sportation Commit	tee and Sena	tor Garcia			
ressway Authorities	S				
ch 23, 2017	REVISED: _				
STAFF DI	IRECTOR	REFERENCE		ACTION	
Miller		TR	Fav/CS		
		ATD			
	_	AP			
)]	oressway Authorities rch 23, 2017 STAFF D	oressway Authorities  rch 23, 2017 REVISED:  STAFF DIRECTOR	staff director reference Miller TR ATD	oressway Authorities  rch 23, 2017 REVISED:  STAFF DIRECTOR REFERENCE Miller TR Fav/CS ATD	oressway Authorities  rch 23, 2017 REVISED:  STAFF DIRECTOR REFERENCE ACTION  Miller TR Fav/CS  ATD

# Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

# I. Summary:

CS/SB 1562 creates the "Toll Reform Act." The bill prohibits the Miami-Dade County Expressway Authority (MDX) from increasing its tolls unless justified by an independent traffic and revenue study, subject to certain requirements. The bill provides the MDX may only increase tolls to the extent necessary to adjust for inflation and must approve toll increases by a two-thirds vote. The bill prohibits the MDX from using more than ten percent of its toll revenues for certain administrative expenses and requires a distance of five miles between main through-lane tolling points. The bill requires the MDX to reduce by 25 percent the toll charged for SunPass users of its facilities at the time the toll is incurred and to post specified financial and operating information on its website.

The bill takes effect July 1, 2017.

The fiscal impact of the bill to the MDX is indeterminate. See Section V., "Fiscal Impact Statement," for further details.

#### II. Present Situation:

# **Miami-Dade County**

Section 125.011(1), F.S. defines a county as: "[A]any county operating under a home rule charter adopted pursuant to ss. 10, 11, and 24, Art. VIII of the Constitution of 1885, as preserved by Art.

VIII, s. 6(e) of the Constitution of 1968, which county, by resolution of its board of county commissioners, elects to exercise the powers herein conferred."

The local governments authorized to operate under a home rule charter by the State Constitutions of 1885 and 1968 are the City of Key West and Monroe County, Dade County, and Hillsborough County. Of these, only Miami-Dade County operates under a home-rule charter, which was adopted on May 21, 1957, under this constitutional provision.

# Miami-Dade County Expressway Authority

The Florida Expressway Authority Act (Act),<sup>5</sup> authorizes any county or two or more contiguous counties within a single Florida Department of Transportation (FDOT) district, by resolution adopted by the board of county commissioners, to form an expressway authority, which is an agency of the state.<sup>6</sup> The Miami-Dade County Commission adopted ordinance 94-215 in 1994 creating the Miami-Dade County Expressway Authority (MDX).<sup>7</sup> MDX is the only expressway authority created under the Act.

MDX's system<sup>8</sup> consists of the following roadways in Miami-Dade County:

- Airport Expressway (SR 112):
- Dolphin Expressway (SR 836);
- Don Shula Expressway (SR 874);
- Snapper Creek Expressway (SR 878); and
- Gratigny Parkway (SR 924).

# MDX Governing Board

Section 348.0003(2)(d), F.S., F.S., provides that in any county as defined in s. 125.011(1), the authority's governing body consists of up to nine members, and the following provisions specifically apply. Except for the district secretary of the FDOT, authority members must be residents of the county. Five voting members are appointed by the governing body of the county. At the discretion of the governing body of the county, up to two of these members may be elected officials residing in the county. Three voting members are appointed by the Governor. One member is the FDOT district secretary in the district that contains such county, who is an ex officio voting member of the authority.

#### **Purposes and Powers**

Section 348.0004, F.S., provides the purposes and powers of expressway authority's created in part I of Ch. 348, F.S. Section 348.0004(2)(e), F.S., gives expressway authorities created under

<sup>&</sup>lt;sup>1</sup> FLA. CONST. art. VIII, s. 6, n. 2.

<sup>&</sup>lt;sup>2</sup> FLA. CONST. art. VIII, s. 6, n. 3.

<sup>&</sup>lt;sup>3</sup> FLA. CONST. art. VIII, s. 6, n. 4.

<sup>&</sup>lt;sup>4</sup> Florida Association of Counties, Charter County Information, <a href="https://www.fl-counties.com/charter-county-information#">https://www.fl-counties.com/charter-county-information#</a>. (Last visited March 19, 2017.)

<sup>&</sup>lt;sup>5</sup> Part I of Ch. 348, F.S.

<sup>&</sup>lt;sup>6</sup> Section 348.0003(1), F.S

<sup>&</sup>lt;sup>7</sup> A copy of the ordinance is available at <a href="http://miamidade.fl.elaws.us/code/coor/coor\_ptiii\_ch2\_artxviii/">http://miamidade.fl.elaws.us/code/coor/coor\_ptiii\_ch2\_artxviii/</a>. (Last visited March 19, 2017.)

<sup>&</sup>lt;sup>8</sup> See MDX System Map available at <a href="http://mdxway.com/about/expressway-map(last">http://mdxway.com/about/expressway-map(last</a> visited March 19, 2017).

the Act the power to fix, alter, charge, establish, and collect tolls, rates, fees, rentals, and other charges for the services and facilities system, which tolls, rates, fees, rentals, and other charges must always be sufficient to comply with any covenants made with the holders of any bonds issued pursuant to the Florida Expressway Authority Act. However, such right and power may be assigned or delegated by the authority to the FDOT. As provided in s. 348.004(7), F.S., and after a public hearing and county approval, MDX may use surplus toll revenues to fund:

- County public transportation facilities;
- Intermodal facilities:
- Multimodal corridors, including bicycle facilities or greenways that improve transportation services in the county; or
- Any programs or projects that improve the expressway system's level of service.

These expenditures must be consistent with the metropolitan planning organization's adopted long-range plan.

# MDX Frequent Drivers Rewards Program

The MDX currently offers frequent users a rewards program, the operation of which the MDX describes as follows:

Each fiscal year (July 1st to June 30th) after the close of its financial books, MDX will declare a toll distribution of dividends to members of the Frequent Driver Rewards Program. This is after the agency meets its financial obligations, including making its annual principal and interest payments, meeting its senior debt coverage ratio, and covering its operation and maintenance costs. MDX will give back those savings generated by operational efficiencies of the agency directly to its customers through the Frequent Driver Rewards Program. <sup>10</sup>

To participate in the program, MDX customers must register each year, be a SunPass customer in good standing, have a two-axle vehicle, and spend at least \$100 annually between July 1st to June 30 in tolls per transponder on any of the MDX's five expressways. Any tolls paid using Toll-By-Plate<sup>11</sup> or Image Toll transactions (IToll) are considered ineligible for the annual calculation. Eligibility of SunPass tolls paid during the fiscal year is determined solely by the MDX. The most recent registration period for tolls paid between July 1, 2016, to June 30, 2017, ended on March 31, 2017. Reward checks to eligible recipients are expected in December of 2017. <sup>12</sup>

<sup>&</sup>lt;sup>9</sup> Section 348.0010, F.S., provides a covenant of the state relating to the Florida Expressway Authority Act. In that statute the state pledges that it will not limit or alter the rights vested in an authority and FDOT until all bonds, together with their interest, are fully paid and discharged.

<sup>&</sup>lt;sup>10</sup> See the MDX website available at: http://mdxway.com/frequentdriver/fags. (Last visited March 19, 2017.)

<sup>&</sup>lt;sup>11</sup> Toll-By-Plate is an FDOT image-based electronic toll collection system that uses photographic images of the vehicles license plate to identify the customer responsible for payment. This feature is available on the Homestead Extension of Florida's Turnpike from Florida City to Miramar in Miami-Dade County. *See* the FDOT website available at: <a href="https://www.tollbyplate.com/index">https://www.tollbyplate.com/index</a>. (Last visited March 20, 2017.)

<sup>&</sup>lt;sup>12</sup> Supra note 10.

## **Procedure for Toll Rate Adjustments for Inflation**

Section 338.165(3), F.S., requires the FDOT and the Turnpike Enterprise to index toll rates on their existing toll facilities to the annual Consumer Price Index or similar inflation indicators. Toll adjustments for inflation may be made no more than once a year, and no less than once every five years, as necessary to accommodate cash toll rate schedules. Toll rates may be increased beyond these limits as directed by bond documents, covenants, or governing body authorization or pursuant to an FDOT rule.

# III. Effect of Proposed Changes:

**Section 1** cites the act as the "Toll Reform Act."

**Section 2** amends s. 348.0004(2)(e), F.S., providing that the MDX, notwithstanding any law to the contrary, and subject to any contractual requirements contained in documents securing indebtedness outstanding on July 1, 2017:

- May not increase a toll unless the increase is justified to the MDX's satisfaction by a traffic and revenue study conducted by an independent third party.
- May only increase tolls to the extent necessary to adjust for inflation under the toll rate adjustment procedure in s. 338.165, F.S.
- Must approve a toll increase by a two-thirds vote of the MDX governing board.
- May not use more than 10 percent of its toll revenues for administrative expenses, including, but not limited to:
  - o Employee salaries and benefits;
  - Small business outreach;
  - o Insurance:
  - Professional service contracts not directly related to the operation and maintenance of the expressway system; and
  - Other overhead costs.

Additionally, on transportation facilities constructed after July 1, 2017, there must be a distance of at least five miles between main through-lane tolling points. The distance requirement does not apply to entry and exit ramps. The MDX is prohibited from increasing tolls to implement the distance requirement.

The bill limits the MDX's authority to increase tolls and, therefore, decreases its ability to raise revenues. The bill also limits the MDX's use of its toll revenues for the defined administrative expenses to ten percent.

The bill also creates a new subsection (6) of s. 348.0004, F.S., requiring the MDX, at the time that any toll is incurred, to reduce the toll charged on any of the MDX's toll facilities by 25 percent for each SunPass registrant having an account in good standing and having the license plate of the vehicle or vehicles incurring the toll registered to the SunPass account at the time the

<sup>&</sup>lt;sup>13</sup> The Federal Highway Administration (FHWA) defines "tolling point" as the location along a roadway lane where either a toll is charged to an established account using an electronic process for vehicles having a valid transponder or by capturing the vehicle's license plate and assessing a toll to the registered vehicle owner. *See* the FHWA website available at: <a href="https://mutcd.fhwa.dot.gov/rpt/tcstoll/glossary.htm">https://mutcd.fhwa.dot.gov/rpt/tcstoll/glossary.htm</a>. (Last visited March 22, 2017.)

toll is incurred. The bill prohibits the MDX from imposing additional requirements for receipt of the reduced toll amount.

This revision significantly reduces the amount of MDX's toll revenues. The revenue reduction will limit the amount of funds available to pay debt service on MDX bonds and may therefore violate outstanding bond covenants. To the extent that bondholders' rights are substantially impaired, this revision would conflict with the pledge of the state under s. 348.0010, F.S., that it will not limit or alter the rights of bondholders.

Section 3 creates s. 348.00115, F.S., relating to public accountability. The bill requires an expressway authority in Miami-Dade County to post the following information on its website:

- Audited financial statements and any interim financial reports;
- Board and committee meeting agendas, meeting packets, and minutes;
- Bond covenants for any outstanding bonds issues;
- Authority budgets;
- Authority contracts; 14
- Authority expenditure data, which must include the name of the payee, the date of the expenditure, and the amount of the expenditure; be searchable by name of the payee, name of the paying agency, and fiscal year; and be in a downloadable format allowing offline access; and
- Information relating to current, recently completed, and future projects on authority facilities.

**Section 4** provides the bill take effect on July 1, 2017.

#### IV. **Constitutional Issues:**

C.

A.	Municipality/County Mandates Restrictions:			
	None.			
B.	Public Records/Open Meetings Issues:			

None.

Trust Funds Restrictions:

None.

#### ٧. **Fiscal Impact Statement:**

Α. Tax/Fee Issues:

None.

<sup>&</sup>lt;sup>14</sup> The bill defines "contract" as a written agreement or purchase order issued for the purchase of goods or services or a written agreement for the receipt of state or federal financial assistance.

# B. Private Sector Impact:

Users of the MDX's facilities may see a reduction in the frequency and amount of toll increases. Eligible SunPass users of the MDX 's toll facilities would benefit from a 25 percent reduction in toll charges. The amount of this reduction is dependent on the number of eligible trips on MDX toll facilities, and is therefore unknown.

# C. Government Sector Impact:

The bill will potentially make it more difficult for the MDX to increase its tolls, making it more difficult to increase its revenues. According to the MDX, the bill limits its ability to set toll rates, which may make its bonds less favorable in the financial markets. The bill also limits the MDX's administrative expenses to ten percent of its toll revenues.

The MDX may incur expenses associated with the required traffic and revenue studies and placing the required documents on its website. It is unknown whether the MDX will be required to undertake infrastructure design revisions or to incur other related costs to comply with the requirement that there be a distance of five miles between main throughlane tolling points constructed after July 1, 2017.

The bill's provision of a 25 percent reduction of tolls charged for SunPass-user eligible trips significantly reduces the MDX's revenues. The amount of the revenue reduction is dependent on the number of eligible trips on MDX toll facilities, and is therefore unknown.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill amends the following sections of the Florida Statutes: 348.0004. This bill creates the following sections of the Florida Statutes: 348.00115.

#### IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

## CS by Transportation on March 22, 2017:

The CS makes the following changes to the bill:

<sup>&</sup>lt;sup>15</sup> *See* the MDX email to House Transportation & Infrastructure Committee Staff, March 10, 2017. (On file in the Senate Transportation Committee.)

• Clarifies that the distance of five miles is required between main through-lane tolling points, excluding entry and exit ramps;

- Requires the MDX to reduce the toll charged on any of its toll facilities by 25 percent for SunPass registrants in good standing; and
- Prohibits the MDX from imposing additional requirements for receipt of the reduced toll amount.

# B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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	LEGISLATIVE ACTION	
Senate		House
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The Committee on Transportation (Garcia) recommended the following:

# Senate Amendment (with title amendment)

3 Delete lines 64 - 65

4 and insert:

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2017, there must be a distance of at least 5 miles between main through-lane tolling points. The distance requirement of this sub-subparagraph does not apply to entry and exit ramps. The authority may not increase a toll on

======== T I T L E A M E N D M E N T =============



11	And the title is amended as follows:
12	Delete lines 13 - 15
13	and insert:
14	certain distance between main through-lane tolling
15	points on transportation facilities constructed after
16	a specified date, subject to a certain restriction;
17	providing applicability;

172250

# LEGISLATIVE ACTION Senate House Comm: RCS 03/23/2017

The Committee on Transportation (Garcia) recommended the following:

#### Senate Amendment (with title amendment)

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Delete lines 85 - 99

4 and insert:

> shall, at the time that any toll is incurred, reduce the toll charged on any of the authority's tolled facilities by 25 percent for each SunPass registrant having an account in good standing and having the license plate of the vehicle or vehicles incurring the toll registered to the SunPass account at the time the toll is incurred. The authority may not impose additional



11	requirements for receipt of the reduced toll amount.
12	
13	========= T I T L E A M E N D M E N T ==========
14	And the title is amended as follows:
15	Delete lines 17 - 18
16	and insert:
17	certain counties to reduce toll charges by a specified
18	amount at a specified time for certain SunPass
19	registrants; prohibiting authorities in certain
20	counties from imposing additional requirements for
21	receipt of the reduced toll amount; creating s.
22	348.00115,

Florida Senate - 2017 SB 1562

By Senator Garcia

36-01229C-17 20171562\_ A bill to be entitled

An act relating to expressway authorities; providing a short title; amending s. 348.0004, F.S.; providing applicability; requiring toll increases by authorities in certain counties to be justified by an independent study; providing that such authorities may only increase tolls to the extent necessary to adjust for inflation pursuant to a certain procedure for toll rate adjustments; requiring toll increases to be approved by a vote of the expressway authority boards; limiting the amount of toll revenues such authorities may use for administrative expenses; requiring a certain distance between toll facilities on transportation facilities constructed after a specified date, subject to a certain restriction; conforming a cross-reference; requiring authorities in certain counties to establish a toll rebate program having specified parameters; creating s. 348.00115, F.S.; requiring authorities in certain counties to post certain information on a website; defining the term "contract"; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

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Section 1. This act may be cited as the "Toll Reform Act."
Section 2. Present subsections (6) through (9) of section
348.0004, Florida Statutes, are redesignated as subsections (7)
through (10), respectively, paragraph (e) of subsection (2) of
that section is amended, and a new subsection (6) is added to

Page 1 of 5

CODING: Words  $\underline{\textbf{stricken}}$  are deletions; words  $\underline{\textbf{underlined}}$  are additions.

Florida Senate - 2017 SB 1562

	36-01229C-17 20171562
30	that section, to read:
31	348.0004 Purposes and powers
32	(2) Each authority may exercise all powers necessary,
33	appurtenant, convenient, or incidental to the carrying out of
34	its purposes, including, but not limited to, the following
35	rights and powers:
36	(e) To fix, alter, charge, establish, and collect tolls,
37	rates, fees, rentals, and other charges for the services and
38	facilities system, which tolls, rates, fees, rentals, and other
39	charges must always be sufficient to comply with any covenants
40	made with the holders of any bonds issued pursuant to the
41	Florida Expressway Authority Act. However, such right and power
42	may be assigned or delegated by the authority to the department.
43	1. Notwithstanding any other provision of law to the
44	contrary, but subject to any contractual requirements contained
45	in documents securing any indebtedness outstanding on July 1,
46	2017, in any county as defined in s. 125.011(1):
47	a. The authority may not increase a toll unless the
48	$\underline{\text{increase}}$ is justified to the satisfaction of the authority by $\underline{a}$
49	traffic and revenue study conducted by an independent third
50	party.
51	b. The authority may only increase tolls to the extent
52	necessary to adjust for inflation pursuant to the procedure for
53	toll rate adjustments provided in s. 338.165.
54	c. A toll increase must be approved by a two-thirds vote of
55	the expressway authority board.
56	d. The authority may not use more than 10 percent of its
57	toll revenues for administrative expenses. For purposes of this

Page 2 of 5

CODING: Words stricken are deletions; words underlined are additions.

sub-subparagraph, administrative expenses include, but are not

Florida Senate - 2017 SB 1562

36-01229C-17 20171562

limited to, employee salaries and benefits, small business
outreach, insurance, professional service contracts not directly
related to the operation and maintenance of the expressway
system, and other overhead costs.

- e. On transportation facilities constructed after July 1, 2017, there must be a distance of at least 5 miles between toll facilities. The authority may not increase a toll collected at an individual toll facility to implement this sub-subparagraph.
- $\underline{2}$ . Notwithstanding s. 338.165 or any other provision of law to the contrary, in any county as defined in s. 125.011(1), to the extent surplus revenues exist, they may be used for purposes enumerated in subsection  $\underline{(8)}$  (7), provided the expenditures are consistent with the metropolitan planning organization's adopted long-range plan.
- 3. Notwithstanding any other provision of law to the contrary, but subject to any contractual requirements contained in documents securing any outstanding indebtedness payable from tolls, in any county as defined in s. 125.011(1), the board of county commissioners may, by ordinance adopted on or before September 30, 1999, alter or abolish existing tolls and currently approved increases thereto if the board provides a local source of funding to the county expressway system for transportation in an amount sufficient to replace revenues necessary to meet bond obligations secured by such tolls and increases
- (6) An authority in any county as defined in s. 125.011(1) shall establish a toll rebate program having all of the following parameters:
  - (a) Participants in the program include all SunPass

Page 3 of 5

CODING: Words  $\underline{\textbf{stricken}}$  are deletions; words  $\underline{\textbf{underlined}}$  are additions.

Florida Senate - 2017 SB 1562

	36-01229C-17 20171562_	
88	registrants having an account in good standing, with the license	
89	plate of the vehicle or vehicles incurring the tolls for which ${\tt a}$	
90	rebate is required being registered to the SunPass account at	
91	the time of any toll transaction during the applicable rebate	
92	period.	
93	(b) The authority may not require program participants to	
94	complete any form of registration to be eligible for rebates.	
95	(c) The authority shall provide on a biannual basis a	
96	SunPass account credit to each participant incurring tolls on	
97	the authority's facilities in the amount of 3 percent of the	
98	total tolls paid by the recipient for the applicable 6-month	
99	period, with no minimum spending requirement.	
100	Section 3. Section 348.00115, Florida Statutes, is created	
101	to read:	
102	348.00115 Public accountability.—An expressway authority in	
103	a county as defined in s. 125.011(1) shall post the following	
104	<u>information on its website:</u>	
105	(1) Audited financial statements and any interim financial	
106	reports.	
107	(2) Board and committee meeting agendas, meeting packets,	
108	and minutes.	
109	(3) Bond covenants for any outstanding bond issues.	
110	(4) Authority budgets.	
111	(5) Authority contracts. For purposes of this subsection,	
112	"contract" means a written agreement or purchase order issued	
113	for the purchase of goods or services or a written agreement for	
114	the receipt of state or federal financial assistance.	
115	(6) Authority expenditure data, which must include the name	
116	of the payee, the date of the expenditure, and the amount of the	

Page 4 of 5

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2017 SB 1562

	36-01229C-17 20171562
17	expenditure. Such data must be searchable by name of the payee,
.18	name of the paying agency, and fiscal year and must be
.19	downloadable in a format that allows offline analysis.
20	(7) Information relating to current, recently completed,
21	and future projects on authority facilities.
.22	Section 4. This act shall take effect July 1, 2017.

Page 5 of 5

 ${f CODING:}$  Words  ${f stricken}$  are deletions; words  ${f underlined}$  are additions.

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepare	d By: The Professional St	aff of the Committe	e on Transport	ation	
CS/SB 1570					
Transportation Committee and Senator Garcia					
Expressway	Authorities				
March 23, 20	17 REVISED:				
YST	STAFF DIRECTOR	REFERENCE		ACTION	
	Miller	TR	Fav/CS		
		ATD			
		AP			
	CS/SB 1570 Transportation Expressway	CS/SB 1570  Transportation Committee and Ser Expressway Authorities  March 23, 2017 REVISED:	CS/SB 1570  Transportation Committee and Senator Garcia  Expressway Authorities  March 23, 2017 REVISED:  YST STAFF DIRECTOR REFERENCE  Miller TR  ATD	CS/SB 1570  Transportation Committee and Senator Garcia  Expressway Authorities  March 23, 2017 REVISED:  YST STAFF DIRECTOR REFERENCE Miller TR Fav/CS  ATD	Transportation Committee and Senator Garcia  Expressway Authorities  March 23, 2017 REVISED:  STAFF DIRECTOR REFERENCE ACTION  Miller TR Fav/CS  ATD

# Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

# I. Summary:

CS/SB 1570 requires the Florida Department of Transportation (FDOT) and the Florida Turnpike Enterprise (FTE) to ensure reasonable and practicably feasible entry and exit points on their respective express lanes and to undertake efforts to expand such entry and exit points to increase accessibility and ease of entry and exit to and from those express lanes while meeting operational performance goals.

The bill also provides that if the maintained average speed of vehicles traveling in an FDOT express lane is equivalent to or less than that of vehicles traveling in adjacent general use lanes, no toll may be charged. Likewise, if the maintained average speed of vehicles traveling in an FTE express lane is equivalent to or less than that of vehicles traveling in adjacent general toll lanes, the toll charged must be the same for all such lanes. The bill requires the average speed of vehicles to be measured at the middle point between an entry point and an exit point.

The bill takes effect July 1, 2017.

The bill has an indeterminate but potentially significant negative fiscal impact on state government. See section V., "Fiscal Impact Statement," for details.

### II. Present Situation:

## **Express Lanes**

The Legislature in 2012 created s. 338.151, F.S., authorizing the FDOT to establish tolls on new limited access facilities on the State Highway System (SHS), lanes added to existing limited access facilities on the SHS, new major bridges on the SHS over waterways, and replacements for existing major bridges on the SHS over waterways. The tolls are to be used to fully or partially pay for the cost of such projects. The Legislature also amended s. 338.166, F.S., to expand the FDOT's authority to request issuance of bonds secured by toll revenues collected on express lanes from only those lanes located on I-95 in Miami-Dade and Broward Counties, to express lanes established on facilities owned by the FDOT.

Section 338.166, F.S., authorizes the FDOT, after discharge of any bond indebtedness relating to a given project, to continue to collect tolls on express lanes. Variable rate tolls on express lanes are also authorized.<sup>2</sup> All collected tolls must first be used to pay the annual cost of operations, maintenance and improvement of the express lanes project or the associated transportation system. Any remaining tolls from express lanes may be used by the FDOT for construction, maintenance or improvement of any road on the State Highway System within the county or counties in which the toll revenues were collected or to support express bus service on the facility where the toll revenues were collected.

Section 338.166<sup>3</sup>, F.S., expressly does not apply to the Turnpike system. However, s. 338.2216(1)(d), F.S., directs the FTE to pursue and implement new technologies and processes in its operations and collection of tolls and the collection of other amounts associated with road and infrastructure usage. Such technologies and processes must include, without limitation, video billing and variable pricing.

The term, "express lane," is not statutorily defined. However, the FDOT's Topic No. 525-030-020-a<sup>5</sup> provides the following definitions:

- "Managed Lanes" Highway facilities or sets of lanes within a highway facility where operational strategies are proactively implemented and managed in response to changing conditions with a combination of tools. These tools may include accessibility, vehicle eligibility, pricing, or a combination thereof. Types of managed lanes include high occupancy vehicle (HOV) lanes, high occupancy toll (HOT) lanes, truck only lanes, truck only toll lanes, bus rapid transit lanes, reversible lanes, and express lanes.
- "Express Lanes" A type of managed lane where dynamic pricing through electronic tolling is applied to lanes with through traffic, having fewer access points. Express lanes can co-

<sup>&</sup>lt;sup>1</sup> Chapter 2012-174, L.O.F.

<sup>&</sup>lt;sup>2</sup> Section 338.166(4), F.S.

<sup>&</sup>lt;sup>3</sup> Section 338.166(6), F.S.

<sup>&</sup>lt;sup>4</sup> Section 338.2216(1)(a), F.S., grants to the FTE, in addition to the powers granted to the FDOT, full authority to exercise all powers granted to the FTE under chapter 338, F.S. Section 338.2216(4), F.S., provides the powers conferred upon the FTE under the Florida Turnpike Enterprise Law (ss. 338.22 and 338.241) are in addition and supplemental to the existing powers of the FDOT and the FTE.

<sup>&</sup>lt;sup>5</sup> On file in the Senate Transportation Committee. The directive, however, expressly does not apply to Florida Turnpike facilities.

locate within an existing non tolled facility to manage congestion and provide a more reliable trip time.

# **Express Lane Management**

A number of express lane projects in Florida are either in operation, under construction, or proposed. These projects have or are planned to have express lanes with adjacent general use lanes (with no tolls) and, on the turnpike system, express lanes adjacent to general toll lanes (lanes that generally have fixed tolls). The FDOT describes its management of express lanes as follows:

The express lanes are managed using a combination of eligibility, access, and pricing. Only two axle vehicles are eligible with buses eligible regardless of number of axles. This reduces the number of vehicles that can choose to use the express lanes. The access (entry and exit points on the express lanes) is limited to certain locations, providing a choice for users making longer distance trips to the major origin and destination patterns in the area. Trips that are shorter and more local must use the general use lanes. As the volume in the express lanes increases, the price to use the express lanes increases. The toll amount posted on the sign is dynamically priced based on the congestion in the express lanes with a goal of providing a free flow condition [in the express lanes].

The traffic density, which is a combination of speed and volume, is used to determine the toll amount needed to optimize traffic flow in the express lanes. Volume and speed data is collected from roadside detectors and used to calculate the traffic density by dividing the volume in the express lanes by the speed in the express lanes. The toll amount is not related to the amount of congestion, speed, or performance of the general use lanes. Where there is no congestion in the express lanes, regardless of the performance or amount of congestion in the general use lanes, the minimum toll amount in the express lanes is \$0.50.7

These directives indicate that in implementing and managing express lanes, the FDOT already considers entry and exit point locations in meeting its goal of providing a free flow condition in the express lanes, and currently does not establish express lane toll amounts based on congestion, speed, or performance in adjacent general lanes.

# III. Effect of Proposed Changes:

**Section 1** creates a new subsection (6) of s. 338.116, F.S., requiring the FDOT to ensure reasonable and practicably feasible entry and exit points on its express lanes and to undertake efforts to expand those points to increase accessibility and ease of entry and exit to and from its express lanes while meeting operational performance goals. If the maintained average speed of

<sup>&</sup>lt;sup>6</sup> See the project map with links to express lane project information available on the FDOT's website at: <a href="http://www.floridaexpresslanes.com/projects/project-map/">http://www.floridaexpresslanes.com/projects/project-map/</a>. (Last visited March 19, 2017.) The FTE is not currently operating any express lanes. See the FDOT's SB 1570 (2017) Agency Bill Analysis, at 8. (On file in the Senate Transportation Committee.)

<sup>&</sup>lt;sup>7</sup> Supra note 6 at 2.

vehicles traveling in an express lane is equal to or less than that of vehicles traveling in adjacent general use lanes (those with no tolls), no toll may be charged. The average speed of vehicles must be measured at the middle point between an entry point and an exit point.

**Section 2** adds a new paragraph (e) to s. 338.2216(1), F.S., requiring the FTE to also ensure reasonable and practicably feasible entry and exit points and to undertake the same expansion of access points efforts on its express lanes while meeting operational performance goals. If the maintained average speed of vehicles traveling in an express lane is equal to or less than that of vehicles traveling in adjacent general toll lanes, the toll charged must be the same for both lanes. The average speed of vehicles must be measured at the middle point between an entry point and an exit point.

While it appears that the FDOT already considers entry and exit point locations in meeting its goal of providing a free flow condition in the express lanes, the bill would require the FDOT to review existing and planned locations for possible expansion of entry and exit points.

These changes appear to benefit the customers using express lane facilities, but according to the FDOT, the bill may result in a number of potentially negative impacts including the following:

- A re-write of established standard operating procedures, incident management protocols, and pricing software.
- Installation of roadside detectors and Intelligent Transportation System devices for monitoring the volume and speed of traffic on general-purpose lanes.
- A drop in overall corridor performance and safety, and increased roadway congestion.
- A potential disruption of projects planned in the FDOT's work program.
- Revenue impacts.<sup>8</sup>

#### IV. Constitutional Issues:

None.

A.

	None.	
B.	Public Records/Open Meetings Issues:	
	None.	
C.	Trust Funds Restrictions:	

Municipality/County Mandates Restrictions:

<sup>8</sup> Supra note 6 at 2-6.

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# V. Fiscal Impact Statement:

# A. Tax/Fee Issues:

To the extent that the bill results in lower tolls on express lanes when vehicle speeds are not higher than on the general use lanes or general toll lanes, less toll revenue will be collected by the FDOT and the FTE.

# B. Private Sector Impact:

To the extent that the bill results in lower tolls on express lanes when vehicle speeds are not higher than on the general use lanes or general toll lanes, the users of these lanes would pay less tolls.

# C. Government Sector Impact:

The FDOT and the FTE will incur costs for implementation and administration of the provisions of the bill related to:

- Revisions of standard operating procedures, incident management protocols, and pricing software.
- Installation of roadside detectors and devices for monitoring the volume and speed of traffic on general purpose lanes.

The amount of these costs is indeterminate but likely will be significant.

To the extent that the bill results in lower tolls on express lanes, less toll revenue will be collected by the FDOT and the FTE. Although the amount of this reduction is unknown, less toll revenue would result in less funds being available to fund the cost of financing and constructing transportation infrastructure.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill amends the following sections of the Florida Statutes: 348.0004 and 348.00115.

#### IX. Additional Information:

#### A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

# CS by Transportation on March 22, 2017:

The CS adds the following to the bill:

• The original bill requires the FDOT and the FTE to ensure reasonable and practicably feasible entry and exit points and to undertake efforts to expand those points on express lanes; the amendment adds the qualifying phrase, "while meeting operational performance goals" to these requirements; and

• Requires the average speed of vehicles to be measured at the middle point between an entry point and an exit point.

# B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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	LEGISLATIVE ACTION	
Senate		House
Comm: RCS		
03/23/2017		
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The Committee on Transportation (Garcia) recommended the following:

#### Senate Amendment (with title amendment)

3 Delete lines 30 - 47

and insert:

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entry and exit to and from its express lanes while meeting operational performance goals. If the maintained average speed of vehicles traveling in an express lane is equivalent to or less than that of vehicles traveling in adjacent general-use lanes, no toll shall be charged. The average speed of vehicles shall be measured at the middle point between an entry point and



11 an exit point. 12 Section 1. Paragraph (e) is added to subsection (1) of 13 section 338.2216, Florida Statutes, to read: 14 338.2216 Florida Turnpike Enterprise; powers and 15 authority.-16 (1)17 (e) The Florida Turnpike Enterprise shall ensure reasonable 18 and practicably feasible entry and exit points on its express 19 lanes and shall undertake efforts to expand reasonable and 20 practicably feasible entry and exit points to increase 21 accessibility and ease of entry and exit to and from its express 22 lanes while meeting operational performance goals. If the 23 maintained average speed of vehicles traveling in an express 24 lane is equivalent to or less than that of vehicles traveling in 2.5 adjacent general toll lanes, the toll charged for the express 26 lane must be the same as the toll for the general toll lanes. 27 The average speed of vehicles shall be measured at the middle 28 point between an entry point and an exit point. 29 ======= T I T L E A M E N D M E N T =========== 30 And the title is amended as follows: Delete lines 9 - 16 31 32 and insert: under certain circumstances; providing for measurement 33 34 of the average speed of vehicles; amending s. 35 338.2216, F.S.; requiring the Florida Turnpike 36 Enterprise to ensure reasonable and practicably 37 feasible entry and exit points on its express lanes 38 and to undertake efforts to expand reasonable and 39 practicably feasible entry and exit points for certain



purposes; requiring a toll charged to be the same for
the use of express and general toll lanes under
certain circumstances; providing for measurement of
the average speed of vehicles;

Florida Senate - 2017 SB 1570

By Senator Garcia

36-00717A-17 20171570\_ A bill to be entitled

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An act relating to express lanes; amending s. 338.166, F.S.; requiring the Department of Transportation to ensure reasonable and practicably feasible entry and exit points on its express lanes and to undertake efforts to expand reasonable and practicably feasible entry and exit points for certain purposes; prohibiting a toll from being charged on express lanes under certain circumstances; amending s. 338.2216, F.S.; requiring the Florida Turnpike Enterprise to ensure reasonable and practicably feasible entry and exit points on its express lanes and to undertake efforts to expand reasonable and practicably feasible entry and exit points for certain purposes; requiring a toll charged to be the same for the use of express and general toll lanes under certain circumstances; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Present subsections (5) and (6) of section 338.166, Florida Statutes, are renumbered as subsections (6) and (7), respectively, and a new subsection (5) is added to that section, to read:

338.166 High-occupancy toll lanes or express lanes.-

(5) The department shall ensure reasonable and practicably feasible entry and exit points on its express lanes and shall undertake efforts to expand reasonable and practicably feasible entry and exit points to increase accessibility and ease of

Page 1 of 2

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2017 SB 1570

	36-00/1/A-1/ 201/15/0_
30	entry and exit to and from its express lanes. If the maintained
31	average speed of vehicles traveling in an express lane is
32	equivalent to or less than that of vehicles traveling in
33	adjacent general use lanes, no toll shall be charged.
34	Section 2. Paragraph (e) is added to subsection (1) of
35	section 338.2216, Florida Statutes, to read:
36	338.2216 Florida Turnpike Enterprise; powers and
37	authority
38	(1)
39	(e) The Florida Turnpike Enterprise shall ensure reasonable
40	and practicably feasible entry and exit points on its express
41	lanes and shall undertake efforts to expand reasonable and
42	practicably feasible entry and exit points to increase
43	accessibility and ease of entry and exit to and from its express
44	lanes. If the maintained average speed of vehicles traveling in
45	an express lane is equivalent to or less than that of vehicles
46	traveling in adjacent general toll lanes, the toll charged must
47	be the same for all such lanes.
48	Section 3. This act shall take effect July 1, 2017.

Page 2 of 2

CODING: Words stricken are deletions; words underlined are additions.

# **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

3 /22/17  Meeting Date	Bill Number (if applicable)
Topic <u>Express</u> Lanes	Amendment Barcode (if applicable)
Name <u>Rachel</u> Cone / Dlane Scaccetti	-
Job Title Secretary - FDOT / Exec. Dir Fl. Tury	ike,
Address 602 Suwannee Street. Street	Phone <u>850-414-4100</u>
To Nahassee FL. 32306 City State Zip	Email <u>rachel. cone @ dot.state</u>
	speaking: In Support Against air will read this information into the record.)
Representing FDoT	
Appearing at request of Chair: Yes No Lobbyist regis	tered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit a meeting. Those who do speak may be asked to limit their remarks so that as many	ll persons wishing to speak to be heard at this persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By	: The Professional St	aff of the Committe	e on Transport	ation	
CS/SB 1672					
Transportation Committee and Senator Latvala and others					
Tampa Bay Area Regional Transit Authority					
March 23, 2017	REVISED:				
YST S	STAFF DIRECTOR	REFERENCE		ACTION	
M	iller	TR	Fav/CS		
		CA			
		AP			
	CS/SB 1672  Transportation C  Tampa Bay Area  March 23, 2017	CS/SB 1672  Transportation Committee and Sen Tampa Bay Area Regional Transit March 23, 2017  REVISED:	CS/SB 1672  Transportation Committee and Senator Latvala and Tampa Bay Area Regional Transit Authority  March 23, 2017  REVISED:  STAFF DIRECTOR REFERENCE  Miller TR  CA	Transportation Committee and Senator Latvala and others  Tampa Bay Area Regional Transit Authority  March 23, 2017 REVISED:  YST STAFF DIRECTOR REFERENCE Miller TR Fav/CS  CA	

# Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

# I. Summary:

CS/SB 1672 renames the Tampa Bay Area Regional Transportation Authority (Transportation Authority) as the Tampa Bay Area Regional *Transit* Authority (Transit Authority), and makes a conforming name change to create the Metropolitan Planning Organization Chairs Coordinating Committee within the Transit Authority. The bill also revises the short title and definitions; revises membership, appointment, term, and quorum requirements; requires the governing board to conduct an evaluation of specified committees; deletes requirements relating to establishment of certain other committees; and revises the new Transit Authority's express purposes to reflect the bill's changes. Additionally, the bill requires the Transit Authority to develop and adopt a regional transit development plan; deletes obsolete provisions; and conforms provisions to changes made by the act.

The fiscal impact on state and local governments is indeterminate. See Section V., "Fiscal Impact Statement," for details.

The bill takes effect July 1, 2017.

#### II. Present Situation:

# The Tampa Bay Area Regional Transportation Authority (Transportation Authority)

The Transportation Authority is an agency of the state<sup>1</sup> created in 2007, whose purpose is improving mobility and expanding multimodal transportation options for passengers and freight throughout the area served, Citrus, Hernando, Hillsborough, Pasco, Pinellas, Manatee, and Sarasota Counties.<sup>2</sup>

The Transportation Authority governing board currently has 15 voting members as follows:

- Each of the county commissions of the seven counties making up the authority's coverage area appoint one elected official to serve two-year terms, with not more than three consecutive terms.
- The Transportation Authority Metropolitan Planning Organization Chairs Coordinating Committee appoints one member, who must be a chair of one of the Metropolitan Planning Organizations (MPOs) in the region and may not serve more than three consecutive terms.
- Two members must be the mayor, or the mayor's designee, of the largest municipality within the service area of the Pinellas Suncoast Transit Authority (PSTA)<sup>3</sup> and the Hillsborough Area Regional Transit Authority (HART).<sup>4</sup> If a mayor chooses not to serve, the designee must be an elected official selected by the mayor from that largest municipality's city council or commission. The mayor or the designee serves two-year terms, with not more than three consecutive terms. Additional provisions address required processes if a mayor or a designee leaves office, or if a mayor has served three consecutive terms.
- One membership on the board rotates every two years between the mayor or designee of
  Manatee County and the mayor or designee of the largest municipality within Sarasota
  County, with the Manatee County mayor or designee serving the first two-year term. If a
  mayor chooses not to serve, the designee must be an elected official selected by the mayor
  from that largest municipality's city council or commission.
- The Governor appoints four business representatives (three-year terms and not more than two consecutive terms), each of whom must reside in one of the seven counties governed by the authority and may not be an elected official. One but not more than two of the four must represent counties within the federally designated Tampa Bay Transportation Management Area.

The Florida Department of Transportation (FDOT) secretary appoints two advisors to the board from the FDOT districts within the seven-county area (Districts 1 and 7).

<sup>&</sup>lt;sup>1</sup> Section 343.92, F.S.

<sup>&</sup>lt;sup>2</sup> Section 343.922(1), F.S.

<sup>&</sup>lt;sup>3</sup> The Legislature by special act in 1970 created the Central Pinellas Transit Authority. In 1982, the Central Pinellas Transit Authority was renamed as the PSTA. The PSTA is the public transit provider in Pinellas County with 38 bus routes, as well as two express routes to Tampa. Beach trollies and a number of other special programs are available. *See* the PSTA website for more information available at: <a href="http://psta.net/index.php">http://psta.net/index.php</a>. (Last visited March 17, 2017.)

<sup>&</sup>lt;sup>4</sup> In 1979, the Hillsborough Transit Authority, also known as the Hillsborough Area Regional Transit Authority (HART), was created under Chapter 163, part V, F.S., authorizing creation of regional transportation authorities. HART operates fixed-route local and express bus service, door-to-door paratransit service, flex-route neighborhood connector service, a "lightened" version of bus rapid transit, and manages the TECO Line Streetcar System. See the HART website for more information available at: <a href="http://gohart.org/#">http://gohart.org/#</a>. (Last visited March 17, 2017.)

The respective appointing authority must fill a vacancy during a term within 90 days, in the same manner as the original appointment, for the remainder of the unexpired term.

The Governor appointed the initial chair (to serve for a minimum of two years) from among the full board membership immediately upon their appointment. These appointments were required within 45 days following the authority's creation. At the end of each subsequent chair's term, the board elects a chair from among its members. Eight members constitute a quorum, and the vote of eight members is required for any action taken by the authority. The board may establish Planning, Policy, and Finance Committees; as well as a Citizens Advisory Committee and technical advisory committees.

Consistent with statutory direction,<sup>5</sup> the Transportation Authority adopted a regional transportation master plan in May of 2009 and updated the plan in June of 2011, 2013, and 2015.<sup>6</sup> According to the annual *Transportation Authority Monitoring and Oversight, Fiscal Year 2015 Report*,<sup>7</sup> the most recent update "refined the established transit, freight, and roadway networks, added a regional trails network, added a future priority projects list, outlined a strategic vision for implementation, [and] identified eight regional priority projects." The update serves as the Regional Long Range Transportation Plan.

# The Transportation Authority MPO Chairs Coordinating Committee

Created in 1993, the West Central Florida MPO Chairs Coordinating Committee was established to coordinate projects deemed regionally significant, review regionally significant land use decisions, review all proposed regionally significant projects affecting more than one MPO, and institute a conflict resolution process throughout the West Central Florida region. After creation of the Transportation Authority, the West Central Florida MPO Chairs Coordinating Committee and the authority more closely integrated planning efforts for the region. In 2016, the Chairs Coordinating Committee was placed within the Transportation Authority.<sup>8, 9</sup>

#### The Need for Regional Planning

Numerous studies have concluded that regional planning is needed throughout the country to address transportation needs and services. One such study asserts that transportation planning in some places, including Tampa Bay, "remains hyper-localized" and recommends an umbrella or coordinating agency in the form of a regional transit authority. <sup>10</sup>

<sup>&</sup>lt;sup>5</sup> Section 343.922(3)(a), F.S.

<sup>&</sup>lt;sup>6</sup> Master plan updates are statutorily required every five years before July 1 per section 343.922(3)(d), F.S.

<sup>&</sup>lt;sup>7</sup> Available, p. 237, at: <a href="http://www.ftc.state.fl.us/documents/reports/TAMO/FY2015Report.pdf">http://www.ftc.state.fl.us/documents/reports/TAMO/FY2015Report.pdf</a>. (Last visited March 16, 2017.)

<sup>&</sup>lt;sup>8</sup> See HB 7061 (2016).

<sup>&</sup>lt;sup>9</sup> See the Transportation Authority MPO Chairs Coordinating Committee website for additional information on background, priority projects, and regional planning and coordination efforts, available at: <a href="http://www.tbarta.com/en/chairs-coordinating-committee">http://www.tbarta.com/en/chairs-coordinating-committee</a>. (Last visited March 16, 2017.)

<sup>&</sup>lt;sup>10</sup> See The Need for Regional Transportation Governance in Tampa Bay, January 2017, available at: <a href="https://www.enotrans.org/wp-content/uploads/2017/01/Eno-TPB-White-Paper-Final.pdf">https://www.enotrans.org/wp-content/uploads/2017/01/Eno-TPB-White-Paper-Final.pdf</a>. (Last visited March 16, 2017.)

# III. Effect of Proposed Changes:

**Section 1** amends s. 339.175(6)(i), F.S., creating the Transit Authority MPO Chairs Coordinating Committee within the Transit Authority.

**Section 2** amends s. 343.90, F.S., revising the short title from the "Tampa Bay Area Regional Transportation Authority Act" to the "Tampa Bay Area Regional Transit Authority Act".

**Section 3** amends s. 343.91, F.S., redefining the term "authority" to mean the Transit Authority, covering Hillsborough, Manatee, Pasco, and Pinellas Counties and any other contiguous county that is party to an agreement of participation. This revision eliminates express identification of Citrus, Hernando, and Sarasota Counties from the authority's revised coverage area. Citrus County would not currently be contiguous to any of the four counties in the revised coverage area.

**Section 4** amends s. 343.92, F.S., to:

- Rename the Transportation Authority and creates it as the Transit Authority;
- Reduce the number of voting members from 15 to 13, appointed no later than 45 days after the creation of the authority, and revises the membership as follows:
  - Each of the county commissions of Hillsborough, Manatee, Pasco, and Pinellas Counties appoint one county commissioner to serve two-year terms, with not more than three consecutive terms. If a commissioner leaves elected office, the vacancy must be filled within 90 days.
  - The mayor of the largest municipality within PSTA's service area and the mayor within HART's service area would serve for as long as they hold office.
  - o PSTA and HART (or their successor agencies) each appoint from the membership of their respective governing bodies one member to serve a two-year term with no more than three consecutive terms. If a member no longer meets criteria for appointment, a vacancy exists and must be filled within 90 days.
  - The Senate President and House Speaker each appoint one member from the regional business community, each of whom must reside in one of the counties governed by the authority and may not be elected officials. A member initially appointed serves a one-year term. Thereafter, these members serve two-year terms with not more than three consecutive terms. A vacancy during a term must be filled within 90 days in the same manner as the original appointment for the remainder of the unexpired term.
  - The Governor appoints three members from the regional business community, each of whom must reside in one of the counties governed by the authority and may not be an elected official. Of the initially appointed members, one serves a one-year term, one serves a two-year term, and one serves a term as the initial chair. Thereafter, these members serve a two-year term with not more than three consecutive terms. A vacancy during a term must be filled within 90 days in the same manner as the original appointment for the remainder of the unexpired term.

The Governor is required to appoint one of his appointees as the initial chair immediately upon their appointment. The initial chair serves a minimum of two years. At the end of the initial chair's term, the board elects a chair from among the members appointed by the Governor, the Senate President, and the House Speaker.

Seven, rather than eight, members constitute a quorum, and the vote of seven members is required by any action taken by the authority.

Beginning July 1, 2017, the authority's governing board must evaluate (and submit evaluation recommendations before the beginning of the 2018 Regular Session) the abolishment, continuance, modification, or establishment of the following:

- Planning committee;
- Policy committee;
- Finance committee:
- Citizens advisory committee;
- Transit Authority MPO Chairs Coordinating Committee; and
- Transit management committee.

**Section 5** amends s. 343.922, F.S., revising the purposes, powers, and duties of the Transit Authority to include:

- Planning, implementing, and operating mobility improvements and expansions of multimodal transportation options for passengers and freight throughout Hillsborough, Manatee, Pasco, and Pinellas Counties; and
- Producing a regional transit development plan (rather than a regional transportation plan), integrating the transit development plans of participant counties, to include a prioritization of regionally significant transit projects and facilities. The bill directs the authority to provide to the Senate President and House Speaker on or before the beginning of the 2018 Regular Session a plan to produce the regional transit development plan. The development plan must adhere to guidance and regulations set forth by the FDOT or any successor agency, including without limitation:
  - Public involvement;
  - o Collection and analysis of socioeconomic data;
  - o Performance evaluation of existing services;
  - o Service design and ridership forecasting; and
  - o Financial planning.
- Serving, with the consent of the Governor or his or her designee, as the recipient of federal funds supporting an intercountry project or a regionally significant transit project that exists in a single county within the designated region.

**Sections 3 through 10** delete obsolete language and conform provisions to changes made by the act.

**Section 11** provides the bill take effect July 1, 2017.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

# B. Public Records/Open Meetings Issues:

None.

#### C. Trust Funds Restrictions:

None.

# V. Fiscal Impact Statement:

#### A. Tax/Fee Issues:

None.

# B. Private Sector Impact:

To the extent that the bill's changes result in improved and more efficient regional transit services being provided in the Tampa Bay area, public mobility options would be increased.

# C. Government Sector Impact:

The Transit Authority, the Transit Authority MPO Chairs Coordinating Committee, the four counties in the authority's revised coverage area, and PSTA and HART are expected to experience indeterminate administrative expenses associated with the organization's name change, committee evaluation and recommendations, and various planning requirements related to producing a regional transit development plan.

#### VI. Technical Deficiencies:

None.

# VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill amends the following sections of the Florida Statutes: 339.175, 343.90, 343.91, 343.92, 343.92, 343.94, 343.947, 343.95, 343.975, and 343.976.

#### IX. Additional Information:

#### A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

## CS by Transportation on March 22, 2017:

The CS makes changes relating to the Transit Authority's membership. Specifically, the CS:

• Restores the two mayors from the largest municipality within PSTA's and HART's service areas to governing board membership; and

• Removes the ability of the mayors from the largest municipality within PSTA's and HART's service areas to choose not to serve and to appoint a designee to serve on the governing board, as well as provisions relating to termination of a designee's term and requirements for filling a vacancy.

## B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

# LEGISLATIVE ACTION Senate House Comm: RCS 03/23/2017

The Committee on Transportation (Latvala) recommended the following:

#### Senate Amendment

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Delete lines 164 - 238

4 and insert:

> (b) 3.a. Two members of the board shall be the mayor, or the mayor's designee, of the largest municipality within the service area of each of the following independent transit agencies or their legislatively created successor agencies: Pinellas Suncoast Transit Authority and Hillsborough Area Regional Transit Authority. The largest municipality is that municipality

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with the largest population as determined by the most recent United States Decennial Census.

b. Should a mayor choose not to serve, his or her designee must be an elected official selected by the mayor from that largest municipality's city council or city commission. A mayor or his or her designee shall serve a 2-year term with not more than three consecutive terms being served by any person.

c. A designee's term ends if the mayor leaves office for any reason. If a designee leaves elected office on the city council or commission, a vacancy exists on the board to be filled by the mayor of that municipality as provided in subsubparagraph a.

- (c) The following independent transit agencies or their legislatively created successor agencies shall each appoint from the membership of their governing bodies one member to the board: Pinellas Suncoast Transit Authority and Hillsborough Area Regional Transit Authority. Each member appointed under this paragraph shall serve a 2-year term with not more than three consecutive terms being served by any person. If a member no longer meets the transit authority's criteria for appointment, a vacancy exists on the board which must be filled as provided in this paragraph within 90 days.
- (d) The President of the Senate and the Speaker of the House of Representatives shall each appoint to the board one member from the regional business community, each of whom must reside in one of the counties governed by the authority and may not be an elected official. A member initially appointed under this paragraph shall serve a 1-year term. Thereafter, a member appointed under this paragraph shall serve a 2-year term with

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not more than three consecutive terms being served by any person. A vacancy during a term shall be filled within 90 days in the same manner as the original appointment for the remainder of the unexpired term.

d. A mayor who has served three consecutive terms on the board must designate an elected official from that largest municipality's city council or city commission to serve on the board for at least one term.

4.a. One membership on the board shall rotate every 2 years between the mayor, or his or her designee, of the largest municipality within Manatee County and the mayor, or his or her designee, of the largest municipality within Sarasota County. The mayor, or his or her designee, from the largest municipality within Manatee County shall serve the first 2-year term. The largest municipality is that municipality with the largest population as determined by the most recent United States Decennial Census.

b. Should a mayor choose not to serve, his or her designee must be an elected official selected by the mayor from that municipality's city council or city commission.

(e) 5. The Governor shall appoint to the board three members from the regional four business community representatives, each of whom must reside in one of the seven counties governed by the authority and, none of whom may not be an elected official officials, and at least one but not more than two of whom shall represent counties within the federally designated Tampa Bay Transportation Management Area. Of the members initially appointed under this paragraph, one shall serve a 1-year term, one shall serve a 2-year term, and one shall serve a term as the

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initial chair as provided in subsection (5). Thereafter, a member Members appointed under this paragraph by the Governor shall serve a 2-year term  $\frac{3-year}{}$  terms with not more than three two consecutive terms being served by any person.

- (c) Appointments may be staggered to avoid mass turnover at the end of any 2-year or 4-year period. A vacancy during a term shall be filled by the respective appointing authority within 90 days in the same manner as the original appointment and only for the remainder of the unexpired term.
- (3) The members of the board shall serve without compensation but shall be entitled to receive from the authority reimbursement for travel expenses and per diem actually incurred in connection with the business of the authority as provided in s. 112.061.
- (4) Members of the board shall comply with the applicable financial disclosure requirements of ss. 112.3145, 112.3148, and 112.3149.
- (5) The Governor shall appoint one of the three members appointed under paragraph (2) (e) as the initial chair from among

By Senator Latvala

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A bill to be entitled An act relating to the Tampa Bay Area Regional Transit Authority; amending s. 339.175, F.S.; creating the Tampa Bay Area Regional Transit Authority Metropolitan Planning Organization Chairs Coordinating Committee to replace the Tampa Bay Area Regional Transportation Authority Metropolitan Planning Organization Chairs Coordinating Committee; providing that the Tampa Bay Area Regional Transit Authority Metropolitan Planning Organization Chairs Coordinating Committee is created within the Tampa Bay Area Regional Transit Authority; amending s. 343.90, F.S.; revising the short title to "Tampa Bay Area Regional Transit Authority Act"; amending s. 343.91, F.S.; revising the definition of the term "authority" to mean the Tampa Bay Area Regional Transit Authority and to include only Hillsborough, Manatee, Pasco, and Pinellas Counties and any other contiguous county that is party to an agreement of participation; revising the definition of the term "commuter rail"; amending s. 343.92, F.S.; creating the Tampa Bay Area Regional Transit Authority, instead of the Tampa Bay Area Regional Transportation Authority; decreasing voting membership on the governing board of the authority; requiring the members to be appointed within a specified period; revising appointment and term requirements of such membership; revising requirements for filling vacancies on the board; requiring the Governor to appoint an initial chair of the board from one of the

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30 three members appointed by the Governor; requiring the 31 board to elect a chair from among certain members at 32 the end of the initial chair's term; providing that 33 seven members of the board constitute a quorum; providing that the vote of seven members is necessary 34 35 for any action to be taken by the authority; requiring 36 the board to evaluate the abolishment, continuance, 37 modification, or establishment of specified committees 38 beginning on a specified date; requiring the board to 39 submit its recommendations for abolishment, 40 continuance, modification, or establishment of the 41 committees to the Legislature before a specified time; deleting requirements related to the establishment of 42 43 a Transit Management Committee, a Citizens Advisory 44 Committee, and technical advisory committees; 45 conforming provisions to changes made by the act; 46 amending s. 343.922, F.S.; revising the express 47 purposes of the authority to include planning, 48 implementing, and operating mobility improvements and 49 expansions of certain multimodal transportation 50 options, producing a certain regional transit 51 development plan, and serving as the recipient of 52 certain federal funds under certain circumstances; 53 directing the authority to provide to the Legislature 54 a plan to produce the regional transit development 55 plan by a specified date; providing requirements for 56 the regional transit development plan; requiring the 57 authority to develop and adopt a regional transit

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development plan instead of a transportation master

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plan; deleting obsolete provisions; conforming provisions to changes made by the act; amending ss. 343.94, 343.947, 343.95, 343.975, and 343.976, F.S.; conforming provisions to changes made by the act; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (i) of subsection (6) of section 339.175, Florida Statutes, is amended to read:

339.175 Metropolitan planning organization.—

- (6) POWERS, DUTIES, AND RESPONSIBILITIES.—The powers, privileges, and authority of an M.P.O. are those specified in this section or incorporated in an interlocal agreement authorized under s. 163.01. Each M.P.O. shall perform all acts required by federal or state laws or rules, now and subsequently applicable, which are necessary to qualify for federal aid. It is the intent of this section that each M.P.O. shall be involved in the planning and programming of transportation facilities, including, but not limited to, airports, intercity and highspeed rail lines, seaports, and intermodal facilities, to the
- (i) The Tampa Bay Area Regional <u>Transit</u> <u>Transportation</u>
  Authority Metropolitan Planning Organization Chairs Coordinating
  Committee is created within the Tampa Bay Area Regional <u>Transit</u>
  <u>Transportation</u> Authority, composed of the M.P.O.'s serving
  Citrus, Hernando, Hillsborough, Manatee, Pasco, Pinellas, Polk,
  and Sarasota Counties. The authority shall provide
  administrative support and direction to the committee. The

extent permitted by state or federal law.

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88	committee must, at a minimum:
89	1. Coordinate transportation projects deemed to be
90	regionally significant by the committee.
91	2. Review the impact of regionally significant land use
92	decisions on the region.
93	3. Review all proposed regionally significant
94	transportation projects in the respective transportation
95	improvement programs which affect more than one of the M.P.O.'s
96	represented on the committee.
97	4. Institute a conflict resolution process to address any
98	conflict that may arise in the planning and programming of such
99	regionally significant projects.
100	Section 2. Section 343.90, Florida Statutes, is amended to
101	read:
102	343.90 Short title.—This part may be cited as the "Tampa
103	Bay Area Regional $\underline{\text{Transit}}$ $\underline{\text{Transportation}}$ Authority Act."
104	Section 3. Paragraphs (a) and (e) of subsection (1) of
105	section 343.91, Florida Statutes, are amended to read:
106	343.91 Definitions
107	(1) As used in this part, the term:
108	(a) "Authority" means the Tampa Bay Area Regional $\underline{\text{Transit}}$
109	Transportation Authority, the body politic and corporate and
110	agency of the state created by this part, covering the seven-
111	county area comprised of Citrus, Hernando, Hillsborough,
112	Manatee, Pasco, and Pinellas, Manatee, and Sarasota Counties and
113	any other contiguous county that is party to an agreement of
114	participation.
115	(e)1. "Commuter rail" means a complete system of tracks,

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guideways, stations, and rolling stock necessary to effectuate

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medium-distance to long-distance passenger rail service to, from, or within the municipalities within the authority's designated seven-county region.

- 2. "Heavy rail transit" means a complete rail system operating on an electric railway with the capacity for a heavy volume of traffic, characterized by high-speed and rapid-acceleration passenger rail cars operating singly or in multicar trains on fixed rails in separate rights-of-way from which all other vehicular and pedestrian traffic are excluded. "Heavy rail transit" includes metro, subway, elevated, rapid transit, and rapid rail systems.
- 3. "Light rail transit" means a complete system of tracks, overhead catenaries, stations, and platforms with lightweight passenger rail cars operating singly or in short, multicar trains on fixed rails in rights-of-way that are not separated from other traffic for much of the way.

Section 4. Section 343.92, Florida Statutes, is amended to read:

343.92 Tampa Bay Area Regional  $\underline{\text{Transit}}$   $\underline{\text{Transportation}}$  Authority.—

- (1) There is created and established a body politic and corporate, an agency of the state, to be known as the Tampa Bay Area Regional Transit  $\frac{1}{2}$  Transportation Authority.
- (2) The governing board of the authority shall consist of  $\underline{13}$   $\underline{45}$  voting members appointed no later than 45 days after the creation of the authority—
- (a) The secretary of the department shall appoint two advisors to the board who must be the district secretary for each of the department districts within the seven-county area of

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the authority.

(b) The 15 voting members of the board shall be as follows:

(a) 1. The county commissions of Citrus, Hernando,
Hillsborough, Manatee, Pasco, and Pinellas, Manatee, and
Carasota Counties shall each appoint one county commissioner
elected official to the board. Members appointed under this
paragraph subparagraph shall serve 2-year terms with not more
than three consecutive terms being served by any person. If a
member under this paragraph subparagraph leaves elected office,
a vacancy exists on the board to be filled as provided in this
paragraph within 90 days subparagraph.

2. The Tampa Bay Area Regional Transportation Authority (TBARTA) Metropolitan Planning Organization Chairs Coordinating Committee shall appoint one member to the board who must be a chair of one of the six metropolitan planning organizations in the region. The member appointed under this subparagraph shall serve a 2-year term with not more than three consecutive terms being served by any person.

(b) 3.a. Two members of the board shall be the mayor, or the mayor's designee, of the largest municipality within the service area of each of The following independent transit agencies or their legislatively created successor agencies shall each appoint one member to the board: Pinellas Suncoast Transit Authority and Hillsborough Area Regional Transit Authority. Each member appointed under this paragraph The largest municipality is that municipality with the largest population as determined by the most recent United States Decennial Census.

b. Should a mayor choose not to serve, his or her designee must be an elected official selected by the mayor from that

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largest municipality's city council or city commission. A mayor or his or her designee shall serve a 2-year term with not more than three consecutive terms being served by any person.

c. A designee's term ends if the mayor leaves office for any reason. If a member no longer meets the transit authority's criteria for appointment designee leaves elected office on the eity council or commission, a vacancy exists on the board to be filled by the mayor of that municipality as provided in this paragraph within 90 days sub-subparagraph a.

(c) The President of the Senate and the Speaker of the House of Representatives shall each appoint to the board two members from the regional business community, each of whom must reside in one of the counties governed by the authority and may not be an elected official. A member initially appointed under this paragraph shall serve a 1-year term. Thereafter, a member appointed under this paragraph shall serve a 2-year term with not more than three consecutive terms being served by any person. A vacancy during a term shall be filled within 90 days in the same manner as the original appointment for the remainder of the unexpired term.

d. A mayor who has served three consecutive terms on the board must designate an elected official from that largest municipality's city council or city commission to serve on the board for at least one term.

4.a. One membership on the board shall rotate every 2 years between the mayor, or his or her designee, of the largest municipality within Manatee County and the mayor, or his or her designee, of the largest municipality within Sarasota County.

The mayor, or his or her designee, from the largest municipality

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204	within Manatee County shall serve the first 2-year term. The
205	largest municipality is that municipality with the largest
206	population as determined by the most recent United States
207	Decennial Census.
208	b. Should a mayor choose not to serve, his or her designee
209	must be an elected official selected by the mayor from that
210	municipality's city council or city commission.
211	(d) 5. The Governor shall appoint to the board three members
212	from the regional four business community representatives, each
213	of whom must reside in one of the <del>seven</del> counties governed by the
214	authority <u>and, none of whom</u> may <u>not</u> be <u>an</u> elected <u>official</u>
215	officials, and at least one but not more than two of whom shall
216	represent counties within the federally designated Tampa Bay
217	Transportation Management Area. Of the members initially
218	appointed under this paragraph, one shall serve a 1-year term,
219	one shall serve a 2-year term, and one shall serve a term as the
220	initial chair as provided in subsection (5). Thereafter, a
221	<u>member</u> Members appointed <u>under this paragraph</u> by the Governor
222	shall serve <u>a 2-year term</u> <del>3-year terms</del> with not more than <u>three</u>
223	two consecutive terms being served by any person.
224	(c) Appointments may be staggered to avoid mass turnover at
225	the end of any 2-year or 4-year period. A vacancy during a term
226	shall be filled <del>by the respective appointing authority</del> within 90
227	days in the same manner as the original appointment and only for
228	the remainder of the unexpired term.

in connection with the business of the authority as provided in  ${\tt Page \ 8 \ of \ 20}$ 

compensation but shall be entitled to receive from the authority

reimbursement for travel expenses and per diem actually incurred

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(3) The members of the board shall serve without

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s. 112.061.

2.57

- (4) Members of the board shall comply with the applicable financial disclosure requirements of ss. 112.3145, 112.3148, and 112.3149.
- appointed under paragraph (2) (d) as the initial chair from among the full membership of the board immediately upon their appointment. In no case may those appointments be made any later than 45 days following the creation of the authority. The initial chair shall serve will hold this position for a minimum term of 2 years. The board shall elect a vice chair and secretary-treasurer from among its members who shall serve a minimum term of 1 year and shall establish the duties and powers of those positions during its inaugural meeting. During its inaugural meeting, the board shall will also establish its rules of conduct and meeting procedures.
- (6) At the end of the initial chair's term, the board shall elect a chair from among the its members appointed by the Governor, the President of the Senate, and the Speaker of the House of Representatives. The chair shall hold office at the will of the board. In that election, the board shall also elect a vice chair and secretary-treasurer.
- (7) The first meeting of the authority shall be held no later than 60 days after the creation of the authority.
- (8) <u>Seven</u> <u>Bight</u> members of the board shall constitute a quorum, and the vote of <u>seven</u> <u>eight</u> members is necessary for any action to be taken by the authority. The authority may meet upon the constitution of a quorum. A vacancy does not impair the right of a quorum of the board to exercise all rights and the

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262	ability to perform all duties of the authority.
263	(9) Beginning July 1, 2017, the board must evaluate the
264	abolishment, continuance, modification, or establishment of may
265	establish committees for the following committees areas:
266	(a) Planning committee.
267	(b) Policy committee.
268	(c) Finance committee.
269	(d) Citizens advisory committee.
270	(e) Tampa Bay Area Regional Transit Authority Metropolitan
271	Planning Organization Chairs Coordinating Committee.
272	(f) Transit management committee.
273	(g) Technical advisory committee.
274	
275	The board must submit its recommendations for abolishment,
276	continuance, modification, or establishment of the committees to
277	the President of the Senate and the Speaker of the House of
278	Representatives before the beginning of the 2018 Regular
279	Session.
280	(10) The authority may employ an executive director, an
281	executive secretary, its own legal counsel and legal staff,
282	technical experts, engineers, and such employees, permanent or
283	temporary, as it may require. The authority shall determine the
284	qualifications and fix the compensation of such persons, firms,
285	or corporations and may employ a fiscal agent or agents;
286	however, the authority shall solicit sealed proposals from at
287	least three persons, firms, or corporations for the performance
288	of any services as fiscal agents. The authority may, except for
289	duties specified in chapter 120, delegate its power to one or
290	more of its agents or employees to carry out the purposes of

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291	this part, subject always to the supervision and control of the
292	authority.
293	(11) (a) The authority shall establish a Transit Management
294	Committee comprised of the executive directors or general
295	managers, or their designees, of each of the existing transit
296	providers and bay area commuter services.
297	(b) The authority shall establish a Citizens Advisory
298	Committee comprised of appointed citizen committee members from
299	each county and transit provider in the region, not to exceed 16
300	members.
301	(c) The authority may establish technical advisory
302	committees to provide guidance and advice on regional
303	transportation issues. The authority shall establish the size,
304	composition, and focus of any technical advisory committee
305	<del>created.</del>
306	(11)(d) Persons appointed to a committee shall serve
307	without compensation but may be entitled to per diem or travel
308	expenses as provided in s. 112.061.
309	Section 5. Subsection (1), paragraph (a) of subsection (2),
310	subsection (3), subsection (4), and paragraph (g) of subsection
311	(5) of section 343.922, Florida Statutes, are amended to read:
312	343.922 Powers and duties.—
313	(1) The express purposes of the authority are to:
314	(a) Plan, implement, and operate improve mobility
315	$\underline{\text{improvements}}$ and $\underline{\text{expansions of}}$ $\underline{\text{expand}}$ multimodal transportation
316	options for passengers and freight throughout the $\underline{\text{designated}}$
317	seven county Tampa Bay region.
318	(b) Produce a regional transit development plan,
319	$\underline{\text{integrating the transit development plans of participant}}$

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320	counties, to include a prioritization of regionally significant
321	transit projects and facilities.
322	1. The authority shall provide to the President of the
323	Senate and the Speaker of the House of Representatives, on or
324	before the beginning of the 2018 Regular Session, a plan to
325	produce the regional transit development plan.
326	2. The regional transit development plan prepared by the
327	authority shall adhere to guidance and regulations set forth by
328	the department or any successor agency, including, but not
329	<pre>limited to:</pre>
330	a. Public involvement;
331	b. Collection and analysis of socioeconomic data;
332	c. Performance evaluation of existing services;
333	d. Service design and ridership forecasting; and
334	e. Financial planning.
335	(c) Serve, with the consent of the Governor or his or her
336	designee, as the recipient of federal funds supporting an
337	intercounty project or a regionally significant transit project
338	that exists in a single county within the designated region.
339	(2) (a) The authority has the right to plan, develop,
340	finance, construct, own, purchase, operate, maintain, relocate,
341	equip, repair, and manage those public transportation projects,
342	such as express bus services; bus rapid transit services; light
343	rail, commuter rail, heavy rail, or other transit services;
344	ferry services; transit stations; park-and-ride lots; transit-
345	oriented development nodes; or feeder roads, reliever roads,
346	connector roads, bypasses, or appurtenant facilities, that are
347	intended to address critical transportation needs or concerns in
348	the $\frac{1}{2}$ Tampa Bay region as identified by the authority $\frac{1}{2}$ Unit $\frac{1}{2}$

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2009. These projects may also include all necessary approaches, roads, bridges, and avenues of access that are desirable and proper with the concurrence of the department, as applicable, if the project is to be part of the State Highway System.

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(3) (a) No later than July 1, 2009, The authority shall develop and adopt a regional transit development transportation master plan that provides a vision for a regionally integrated multimodal transportation system. The goals and objectives of the master plan are to identify areas of the Tampa Bay region where multimodal mobility, traffic safety, freight mobility, and efficient emergency evacuation alternatives need to be improved; identify areas of the region where multimodal transportation systems would be most beneficial to enhance mobility and economic development; develop methods of building partnerships with local governments, existing transit providers, expressway authorities, seaports, airports, and other local, state, and federal entities; develop methods of building partnerships with CSX Corporation and CSX Transportation, Inc., to craft mutually beneficial solutions to achieve the authority's objectives, and with other private sector business community entities that may further the authority's mission, and engage the public in support of regional multimodal transportation improvements. The master plan shall identify and may prioritize projects that will accomplish these goals and objectives, including, without limitation, the creation of express bus and bus rapid transit services, light rail, commuter rail, and heavy rail transit services, ferry services, freight services, and any other multimodal transportation system projects that address critical transportation needs or concerns, pursuant to subsection (2);

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378 and identify the costs of the proposed projects and revenue 379 sources that could be used to pay those costs. In developing the 380 master plan, the authority shall review and coordinate with the 381 future land use, capital improvements, and traffic circulation 382 elements of its member local governments' comprehensive plans 383 and the plans, programs, and schedules of other units of 384 government having transit or transportation authority within 385 whose jurisdictions the projects or improvements will be located 386 to define and resolve potential inconsistencies between such 387 plans and the authority's developing master plan. By July 1, 388 2008, the authority, working with its member local governments, 389 shall adopt a mandatory conflict resolution process that 390 addresses consistency conflicts between the authority's regional 391 transportation master plan and local government comprehensive 392 plans. 393

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- (b) The authority shall consult with the department to further the goals and objectives of the Strategic Regional Transit Needs Assessment completed by the department.
- (c) Before the adoption of the <u>regional transit development</u> master plan, the authority shall hold at least one public meeting in each of the <u>seven</u> counties within the designated region. At least one public hearing must be held before the authority's board.
- (d) After its adoption, the <u>regional transit development</u> master plan shall be updated every 5 years before July 1.
- (e) The authority shall present the original <u>regional</u> <u>transit development</u> <u>master</u> plan and updates to the governing bodies of the counties within the <u>designated</u> <u>seven county</u> region, to the TBARTA Metropolitan Planning Organization Chairs

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Coordinating Committee, and to the legislative delegation members representing those counties within 90 days after adoption.

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- (f) The authority shall coordinate plans and projects with the TBARTA Metropolitan Planning Organization Chairs Coordinating Committee, to the extent practicable, and participate in the regional M.P.O. planning process to ensure regional comprehension of the authority's mission, goals, and objectives.
- (g) The authority shall provide administrative support and direction to the TBARTA Metropolitan Planning Organization Chairs Coordinating Committee as provided in s. 339.175(6)(i).
- (4) The authority may undertake projects or other improvements in the regional transit development master plan in phases as particular projects or segments become feasible, as determined by the authority. The authority shall coordinate project planning, development, and implementation with the applicable local governments. The authority's projects that are transportation oriented must be consistent to the maximum extent feasible with the adopted local government comprehensive plans at the time such projects are funded for construction. Authority projects that are not transportation oriented and meet the definition of development pursuant to s. 380.04 must be consistent with the local comprehensive plans. In carrying out its purposes and powers, the authority may request funding and technical assistance from the department and appropriate federal and local agencies, including, but not limited to, state infrastructure bank loans.
  - (5) The authority is granted and may exercise all powers

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436 necessary, appurtenant, convenient, or incidental to the 437 carrying out of the aforesaid purposes, including, but not 438 limited to, the following rights and powers: 439 (g) To borrow money and to make and issue negotiable notes, 440 bonds, refunding bonds, and other evidences of indebtedness or 441 obligations, either in temporary or definitive form, hereinafter in this chapter sometimes called "revenue bonds" of the authority, for the purpose of financing all or part of the 444 mobility improvements within the <del>Tampa Bay</del> region, as well as 445 the appurtenant facilities, including all approaches, streets, 446 roads, bridges, and avenues of access authorized by this part, the bonds to mature not exceeding 40 years after the date of the 447 issuance thereof, and to secure the payment of such bonds or any 448 part thereof by a pledge of any or all of its revenues, rates, fees, rentals, or other charges. 451 Section 6. Subsection (1) of section 343.94, Florida Statutes, is amended to read: 452 453 343.94 Bond financing authority.-454 (1) Pursuant to s. 11(f), Art. VII of the State 455 Constitution, the Legislature approves bond financing by the 456 Tampa Bay Area Regional Transit Transportation Authority for 457 construction of or improvements to commuter rail systems, 458 transit systems, ferry systems, highways, bridges, toll 459 collection facilities, interchanges to the system, and any other 460 transportation facility appurtenant, necessary, or incidental to 461 the system. Subject to terms and conditions of applicable 462 revenue bond resolutions and covenants, such costs may be 463 financed in whole or in part by revenue bonds issued pursuant to

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paragraph (2)(a) or paragraph (2)(b), whether currently issued

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or issued in the future or by a combination of such bonds. Section 7. Section 343.947, Florida Statutes, is amended to read:

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343.947 Department may be appointed agent of authority for construction. - The department may be appointed by the authority as its agent for the purpose of constructing and completing transportation projects, and improvements and extensions thereto, in the authority's regional transit development master plan. In such event, the authority shall provide the department with complete copies of all documents, agreements, resolutions, contracts, and instruments relating thereto; shall request the department to do such construction work, including the planning, surveying, and actual construction of the completion, extensions, and improvements to the system; and shall transfer to the credit of an account of the department in the treasury of the state the necessary funds therefor. The department shall proceed with such construction and use the funds for such purpose in the same manner that it is now authorized to use the funds otherwise provided by law for its use in construction of commuter rail systems, transit systems, ferry systems, roads, bridges, and related transportation facilities.

Section 8. Subsections (1) and (3) of section 343.95. Florida Statutes, are amended to read:

343.95 Acquisition of lands and property.-

(1) For the purposes of this part, the authority may acquire private or public property and property rights, including rights of access, air, view, and light, by gift, devise, purchase, or condemnation by eminent domain proceedings, as the authority may deem necessary for any purpose of this

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20171672 494 part, including, but not limited to, any lands reasonably 495 necessary for securing applicable permits, areas necessary for 496 management of access, borrow pits, drainage ditches, water 497 retention areas, rest areas, replacement access for landowners whose access is impaired due to the construction of a facility, 498 499 and replacement rights-of-way for relocated rail and utility facilities; for existing, proposed, or anticipated 501 transportation facilities within the seven-county Tampa Bay 502 region designated identified by the authority; or for the 503 purposes of screening, relocation, removal, or disposal of 504 junkyards and scrap metal processing facilities. The authority may condemn any material and property necessary for such 505 506 purposes. 507 (3) When the authority acquires property for a

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transportation facility within the designated seven-county Tampa Bay region, the authority is not subject to any liability imposed by chapter 376 or chapter 403 for preexisting soil or groundwater contamination due solely to its ownership. This subsection does not affect the rights or liabilities of any past or future owners of the acquired property, nor does it affect the liability of any governmental entity for the results of its actions which create or exacerbate a pollution source. The authority and the Department of Environmental Protection may enter into interagency agreements for the performance, funding, and reimbursement of the investigative and remedial acts necessary for property acquired by the authority.

Section 9. Subsections (1) and (3) of section 343.975. Florida Statutes, are amended to read:

343.975 Complete and additional statutory authority.-

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- (1) The powers conferred by this part are supplemental to the existing powers of the board and the department. This part does not repeal any of the provisions of any other law, general, special, or local, but supplements such other laws in the exercise of the powers provided in this part and provides a complete method for the exercise of the powers granted in this part. The projects planned and constructed by the Tampa Bay Area Regional Transit Transportation Authority shall comply with all applicable federal, state, and local laws. The extension and improvement of the system, and the issuance of bonds hereunder to finance all or part of the cost thereof, may be accomplished upon compliance with the provisions of this part without regard to or necessity for compliance with the provisions, limitations, or restrictions contained in any other general, special, or local law, including, but not limited to, s. 215.821. An approval of any bonds issued under this part by the qualified electors or qualified electors who are freeholders in the state or in any other political subdivision of the state is not required for the issuance of such bonds pursuant to this part.
- (3) This part does not preclude the department from acquiring, holding, constructing, improving, maintaining, operating, or owning tolled or nontolled facilities funded and constructed from nonauthority sources that are part of the State Highway System within the geographical boundaries of the Tampa Bay Area Regional Transit Transportation Authority.

Section 10. Section 343.976, Florida Statutes, is amended to read:

343.976 Effect on local government action.—This act does not prohibit any local government that is a member of the Tampa

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552	Bay Area Regional <u>Transit</u> <del>Transportation</del> Authority from
553	participating in or creating any other transit authority,
554	regional transportation authority, or expressway authority.
555	Section 11. This act shall take effect July 1, 2017.

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# APPEARANCE RECORD

March 22, 2017  Meeting Date	where volume to the order	ator or Senate Professional	Staff conducting the	e meeting) 1672
Topic Tampa Bay Area Regional	Fransit Authority			Bill Number (if applicable)
Name Ramond Chiaramonte			-	Amendment Barcode (if applicable)
Job Title Executive Diretor			-	
Address 4350 W. Cypress Street,	Suite 700		- Phone <u>81</u>	3-282-8200
Tampa City	FL State	33607 Zip	Email ramo	ond.chiaramonte@tbarta.com
Speaking: For Against	Information	Waive S	peaking:	In Support Against information into the record.)
Representing Tampa Bay Area	Regional Transp	ortation Authority	/	mormation into the record.)
Appearing at request of Chair:  While it is a Senate tradition to encourage presenting. Those who do speak may be asked this form to part of the court.	Yes No Public testimony, timed to limit their rema	Lobbyist registore may not permit all rks so that as many	ered with Le	gislature: Yes No
This form is part of the public record for		<b></b> ,	- 5. 50/16 as pos	ooinie can de heard.

# **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Amendment Barcode (if applicable) Name Address Phone **Email** State For Speaking: Against Information Waive Speaking: | In Support Against (The Chair will read this information into the record.) Appearing at request of Chair: Lobbyist registered with Legislature: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

S-001 (10/14/14)

This form is part of the public record for this meeting.

# APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

March 22, 2017	(Deliver BOTH Co	ples of this form to the Senat	or of Seriale Professional S	tall colludcting the meeting/	1672
Meeting Date	_				Bill Number (if applicable)
Topic Tampa Bay A	rea Regional	Transit Authority		Amend	ment Barcode (if applicable)
Name Ramond Chia	ramonte				
Job Title Executive D	Diretor				
Address 4350 W. Cy	press Street	t, Suite 700		Phone 813-282-	8200
Tampa		FL	33607	Email ramond.chia	ramonte@tbarta.com
City		State	Zip		
Speaking: For	Against	Information		speaking:	
Representing Ta	mpa Bay Ar	ea Regional Trans	portation Authorit	у	
Appearing at request	of Chair:	Yes No.	Lobbyist regis	tered with Legislat	ure: Yes No
While it is a Senate tradit meeting. Those who do s			•		
This form is part of the	public record	for this meeting.			S-001 (10/14/14

# APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date			Bill Number (if applicable)
Topic TBARTA			Amendment Barcode (if applicable)
Name FYAN FATMENT	-RA		<u> </u>
Job Title	Sec. France		<del>-</del>
Address 4300 W CYPRESS Street	ST		Phone
TAMPA City	FL State	3361( Zip	Email
Speaking: For Against	Information	(The Cl	Speaking: In Support Against hair will read this information into the record.)
Representing Jampa Ba	Y PARTNER.	SHPP	
Appearing at request of Chair:	Yes No	Lobbyist regi	stered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

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# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared By: The Professional Staff of the Committee on Transportation					
BILL:	SB 1678					
INTRODUCER:	Senator Gar	cia				
SUBJECT:	Motor Vehic	cle Deale	rs			
DATE:	March 21, 2	017	REVISED:			
ANAL	/ST	STAFF	DIRECTOR	REFERENCE	ACTION	
1. Jones		Miller		TR	Pre-meeting	
2.			_	CM		
3.				RC		

# I. Summary:

SB 1678 addresses issues related to contractual agreements between motor vehicle licensees (manufacturers, distributors, and importers) and motor vehicle dealers. The bill provides additional prohibitions for licensees, including prohibiting discriminatory practices between same line-make motor vehicle dealers in the state.

The bill also allows dealers to file complaints against licensees in any court of competent jurisdiction to seek injunctive relief and civil damages, and provides the court may issue injunctive relief without regard to the existence of an adequate remedy at law or irreparable harm and without requiring any bond. The court may award costs and reasonable attorney fees to the complainant if relief is granted.

The bill does not appear to have a significant fiscal impact to state and local government.

The bill takes effect upon becoming law.

#### II. Present Situation:

Florida has substantially regulated motor vehicle manufacturers and motor vehicle dealers since before 1950.<sup>1</sup> Initially, the Florida Legislature approached the issue by implementing only consumer protections aimed at preventing consumer abuse by dealers.<sup>2</sup> In 1970, the Legislature passed more comprehensive legislation, embodied in ch. 320, F.S.,<sup>3</sup> which regulates, in part, the

<sup>&</sup>lt;sup>1</sup> Chapter 9157, L.O.F. (1923); Chapter 20236, L.O.F. (1941).

<sup>&</sup>lt;sup>2</sup> Walter E. Forehand and John W. Forehand, *Motor Vehicle Dealer and Motor Vehicle Manufacturers: Florida Reacts to Pressures in the Marketplace*, 29 Fla. St. Univ. Law Rev. 1058, 1064 (2002), <a href="http://ir.law.fsu.edu/cgi/viewcontent.cgi?article=1632&context=lr">http://ir.law.fsu.edu/cgi/viewcontent.cgi?article=1632&context=lr</a> (last visited Mar. 9, 2017).

<sup>&</sup>lt;sup>3</sup> See ch. 70-424, L.O.F.

contractual relationship between manufacturers and dealers, <sup>4</sup> requires the licensing of manufacturers, and regulates numerous aspects of the contracts between the manufacturers and dealers.

#### Florida Automobile Dealers Act

A manufacturer, factory branch, distributor, or importer (licensee) must be licensed under s. 320.61(1), F.S., to engage in business in Florida. Sections 320.60-320.70, F.S., the "Florida Automobile Dealers Act" (act), primarily regulate the contractual business relationship between dealers and licensees, and provide for the licensure of manufacturers, factory branches, distributors, or importers. The act specifies, in part:

- The conditions and situations under which the Department of Highway Safety and Motor Vehicles (DHSMV) may deny, suspend, or revoke a regulated license;
- The process, timing, and notice requirements for licensees who wish to discontinue, cancel, modify, or otherwise replace a franchise agreement with a dealer, and the conditions under which the DHSMV may deny such a request;
- The procedures a licensee must follow to add a dealership in an area already served by a franchised dealer, the protest process, and the DHSMV's role in these circumstances;
- The damages that can be assessed against a licensee who is in violation of Florida Statutes; and
- The DHSMV's authority to adopt rules to implement these sections of law.

## **Applicability**

Section 320.6992, F.S., provides that the act shall apply to all presently existing or future systems of distribution of motor vehicles in Florida, except to the extent that such application would impair valid contractual agreements in violation of the State Constitution or Federal Constitution. Generally, all agreements that are renewed, amended, or entered into subsequent to October 1, 1988, are governed by the act, including amendments to the act, unless the amendment specifically provides otherwise.

In 2009, the DHSMV held in an administrative proceeding that amendments to the act do not apply to dealers whose franchise agreements were signed prior to the effective date of various amendments to the act. <sup>6</sup> The DHSMV has indicated that it will apply the *Motorsports* holding to every amendment to the act. This may result in different protections accruing to dealers, depending on when they signed their franchise agreements.

<sup>&</sup>lt;sup>4</sup> See s. 320.60(11), F.S.

<sup>&</sup>lt;sup>5</sup> Walter E. Forehand, *supra* note 2 at 1065.

<sup>&</sup>lt;sup>6</sup> See Motorsports of Delray, LLC v. Yamaha Motor Corp., U.S.A., Case No. 09-0935 (Fla. DOAH Dec. 9, 2009). The DHSMV ruled that a 2006 amendment to the Florida Automobile Dealers Act does not apply to a dealer terminated in 2008 because the dealer's franchise agreement was entered into prior to the effective date of the amendment. This Final Order was initially appealed but was later voluntarily dismissed. See also, In re Am. Suzuki Motor Corp., 494 B.R. 466, 480 (Bankr. C.D. Cal. 2013).

# Grounds for Denial, Suspension, or Revocation of a License

Section 320.64, F.S., currently includes 40 different subsections listing criteria that may cause the DHSMV to deny, suspend, or revoke the licensee's license. A licensee is prohibited from committing the following acts toward dealers:

- Being unable to carry out contractual obligations with motor vehicle dealers;
- Coercing or attempting to coerce dealers into accepting motor vehicles, parts, or accessories the dealer did not order;
- Coercing the dealer into any agreement with the licensee;
- Threatening to discontinue, cancel, or not renew a franchise agreement with a dealer in violation of s. 320.641, regarding the process for discontinuing, canceling, nonrenewing, modifying, or replacing franchise agreements;
- Threatening to, or replacing or modifying a franchise agreement in a way that would adversely alter the rights or obligations of the dealer, or which substantially impairs sales, service obligations, or investment of the dealer;
- Attempting to enter or entering into a franchise agreement with a dealer who does not have the proper facilities to provide services necessary to provide for new vehicle warranties;
- Requiring a dealer to make substantial changes to the dealer's sales or services facilities that are not considered reasonable or justified, except when offering, to its same line-make<sup>7</sup> dealers a similar incentive for similar improvements, a written commitment to supply additional vehicles, a loan, or grant money;
- Coercing a dealer to provide installment financing for the dealer's purchasers using a specified financial institution;
- Preventing or refusing to accept the succession to any interest in a franchise agreement by any legal heir or devisee, as long as they meet the licensee's written, reasonable, and uniformly applied minimal standard qualifications for dealer applicants;
- Establishing or implementing a system of vehicle allocation or distribution which alters or reduces allocations or supplies of new motor vehicles to dealers in a way that is unfair, inequitable, unreasonably discriminatory, or not supported by reason and good cause;
- Without good and fair cause, delaying, refusing, or failing to provide a supply of vehicles by series in reasonable quantities;
- Threatening to require a dealer to prospectively assent to a release, assignment, novation, waiver, or estoppel intended to relieve any person from liability or obligation under this act;
- Threatening or coercing a dealer toward action whereby the dealer foregoes its right to protest the establishment or relocation of a dealer in the community;
- Refusing to deliver, in reasonable quantities and within a reasonable time motor vehicles or parts, to any dealer who has an agreement for the retail sale of such new vehicles or parts.<sup>8</sup>
- Performing audits on dealers outside of the required time-frames authorized in statute;

<sup>&</sup>lt;sup>7</sup> Section 320.60(14), F.S., defines "Line-make vehicles" as motor vehicles offered for sale, lease, or distribution under a common name, trademark, service mark, or brand name of the manufacturer of same. However, motor vehicles sold or leased under multiple brand names or marks constitute a single line-make when they are included in a single franchise agreement and every dealer in this state authorized to sell or lease such vehicles has been offered the right to sell or lease the multiple brand names covered by a single franchise agreement.

<sup>&</sup>lt;sup>8</sup> Exceptions are provided for acts of God, work stoppage, delays due to a strike or labor difficulty, a freight embargo, product shortage, or other cause, which the licensee cannot control. Additionally, the licensee can reasonably require the dealer to purchase special tools to service such vehicles or service person training related to the vehicle.

• Taking action against a dealer who sold or leased a vehicle that the customer then exported or resold, providing the dealer did not know the customer's intention;

- Making available dealer's confidential financial information without the dealer's consent;
- Failing to reimburse a dealer for the reasonable cost of providing a loaner vehicle, if the dealer is required by the licensee to provide a loaner;
- Offering a dealer a franchise agreement that:
  - o Requires the dealer to bring administrative actions, legal actions, arbitration, or mediation in a venue outside of the state; or
  - Requires that a law of another state be applied to legal proceedings between the licensee and dealer;
- Including in any franchise agreement with a dealer, a mandatory obligation of the dealer to purchase, sell, lease, or offer any quantity of used motor vehicles;
- Refusing to sell vehicles to a dealer because the dealer has not purchased, sold, leased, or certified a certain quantity of used vehicles prescribed by the licensee;
- Failing to pay a dealer as required;
- Refusing to allow, limiting, or restricting dealers from acquiring or adding service or sale
  operations for another line-make of vehicles, without demonstrating justification for such
  refusal, limit, or restriction;
- Failing or refusing to offer an incentive or benefit, in whole or in part, to all its same linemake dealers, unless the program in this state is reasonably supported by substantially different economic or marketing considerations; and
- Requiring or coercing a dealer to purchase goods or services from a vendor selected by the licensee without making available to the dealer the option to obtain substantially similar goods or services from a vendor chosen by the dealer. This does not include:
  - o Materials subject to the licensee's intellectual property rights;
  - o Special tools or training required by the licensee;
  - o Parts used in repairs under warranty obligations of the licensee;
  - o Any good or services paid for entirely by the licensee; or
  - o Any licensee's design or architectural review service.

# Procedure for Administrative Hearings and Adjudications

A dealer who is directly and adversely affected by the action or conduct of a licensee which is alleged to be in violation of the act, may seek a declaration and adjudication of its rights by either filing a request with the DHSMV for a proceeding and administrative hearing, or filing a written objection or notice of protest with the DHSMV.

Hearings are held no sooner than 180 days nor later than 240 days from the date a written objection or notice of protest is filed, unless extended with good cause by the administrative law judge. <sup>10</sup>

#### Civil Damages

A motor vehicle dealer who can demonstrate that a violation of, or failure to comply with any of these provisions by an applicant or licensee will or can adversely and pecuniarily affect the

<sup>&</sup>lt;sup>9</sup> Section 320.0699(1), F.S.

<sup>&</sup>lt;sup>10</sup> Section 320.0699(2), F.S.

dealer, is entitled to pursue an injunction against the licensee, treble damages, and attorney's fees. <sup>11</sup> The licensee has the burden to prove that such violation did not occur upon a prima facie showing by the person bringing the action. <sup>12</sup>

# III. Effect of Proposed Changes:

The bill addresses several issues related to the contractual agreements between motor vehicle licensees and dealers.

**Section 1** of the bill adds additional criteria in s. 320.64, F.S., that a licensee is prohibited from committing. A violation is grounds for the DHSMV to deny, suspend, or revoke the licensee's license. The bill:

Adds a new paragraph to subsection (10) to provide:

- A dealer who completes any licensee-approved program related to facility construction, improvements, renovations, expansion, remodeling, or alterations or installation of signs or other image elements is deemed to be in full compliance with all of the licensee's requirements related to the facility, sign, and image for a ten-year period following such completion; and
- A dealer who has completed a prior approved facility incentive program, standard, or policy
  during the ten-year period but does not comply with the provisions related to facility, sign, or
  image under a new incentive program is not eligible for the new benefits, but is entitled to all
  prior benefits plus any increase in benefits between the old and new programs for the
  remainder of the ten-year period.

Adds a new subsection (41) prohibiting a licensee from failing to act in good faith toward or to deal fairly with one of its franchised motor vehicle dealers regarding the terms or provisions of an agreement. To determine if a licensee has failed to act in good faith or deal fairly with a dealer, the DHSMV or court of competent jurisdiction shall consider:

- Whether the licensee has fairly taken into account the dealer's investment in its facilities, its sales or parts promotions; its staffing, its general operations, and equities and interests;
- Whether the licensee has altered the rights of the dealer or the dealer's independence in operating the dealership; or
- Whether the licensee has altered the sales or service obligations of the dealer or adversely impaired the dealer's investments or financial returns.

Adds a new subsection (42) prohibiting a licensee from establishing, implementing, or enforcing criteria for measuring sales or service performance of franchised dealers which may have a negative material or adverse effect on any dealer; which is unfair, unreasonable, arbitrary, or inequitable; or which does not include all applicable local and regional criteria, data, and facts. A licensee or affiliate thereof that seeks to establish, implement, or enforce against any dealer any performance measurement must promptly describe in writing to the dealer, in detail, how the measurement criteria for the dealer's sales and service performance was designed, calculated, established, and applied.

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<sup>&</sup>lt;sup>11</sup> See ss. 320.64, 320.694, and 320.697, F.S.

<sup>&</sup>lt;sup>12</sup> Section 320.697, F.S.

For a violation of this subsection, the dealer may file a complaint in any court of competent jurisdiction. If the dealer's complaint is successful, the dealer is entitled to treble damages plus attorney fees, and injunctive relief without regard to the existence of an adequate remedy at law or irreparable harm and without requiring a bond of any complaint.

**Section 2** creates s. 320.648, F.S., prohibiting discriminatory practices by licensees. The section prohibits a licensee from:

- Selling or offering to sell a new vehicle to a dealer at a lower actual, effective cost, including cost of vehicle transport, than is offered to another same line-make dealer in this state during a similar period; or
- Discriminating between same-line make dealers by use of promotions, incentives, bonus plans, program devices, benefits, or otherwise, which results in a lower cost for a vehicle than is offered or made available to another same line-make dealer in this state during a similar period.

**Section 3** adds in s. 320.699, F.S., that a dealer may file a complaint in a court of competent jurisdiction to seek injunctive relief and civil damages. A court may issue injunctive relief without regard to the existence of an adequate remedy at law or irreparable harm and without requiring any bond. The court may award costs and reasonable attorney fees to the complainant if relief is granted.

**Section 4** provides that the bill takes effect upon becoming law.

#### IV. Constitutional Issues:

A.	Municipality/County	/ Mandates	Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

## V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

To the extent the agreements between licensees and dealers change, the parties could experience a positive or negative impact.

# C. Government Sector Impact:

The bill does not appear to have a significant fiscal impact on the government sector.

## VI. Technical Deficiencies:

Lines 831-833 of the bill may need to be amended to provide consistent terminology when referring to same line-make motor vehicle dealers.

## VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 320.64 and 320.699.

This bill creates section 320.648 of the Florida Statutes.

## IX. Additional Information:

## A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Garcia

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A bill to be entitled An act relating to motor vehicle dealers; amending s. 320.64, F.S.; providing an exception to the requirement that a specified provision does not affect certain contracts between a licensee and any of its dealers; providing that a motor vehicle dealer who completes certain approved construction or changes to or installation on the dealer's facility in reliance upon a certain program, standard, or policy, or bonus, incentive, rebate, or other benefit is deemed to be in full compliance with all of an applicant's or licensee's requirements related to the facility, sign, and image for a specified period; providing that a motor vehicle dealer that completed a facility in reliance upon a prior program, standard, or policy, bonus, incentive, rebate or other benefit, but elects not to comply with the provisions related to facility, sign, or image under a changed or new program, standard, policy, or other offer is not eligible for the new benefits but shall remain entitled to all prior benefits plus any increase in the benefits between the prior and the new or amended program, standard, policy, or offers for the remainder of the specified period; providing for construction; prohibiting the applicant or licensee from failing to act in good faith toward or deal fairly with one of its franchised motor vehicle dealers in an agreement; specifying when an applicant or licensee may have failed to act in good faith or deal fairly with a

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2.0171678 36-00976C-17 30 motor vehicle dealer; requiring the Department of 31 Highway Safety and Motor Vehicles or a court to 32 consider, in certain actions, specified factors in 33 determining whether an applicant or licensee has failed to act in good faith toward, or deal fairly 34 35 with, a motor vehicle dealer under certain 36 circumstances; providing that an affirmative 37 determination to one or more of such factors is 38 sufficient to sustain a finding of failure to act in 39 good faith or deal fairly with a motor vehicle dealer; 40 prohibiting an applicant or licensee from 41 establishing, implementing, or enforcing criteria for 42 measuring the sales or service performance of any of 4.3 its franchised motor vehicle dealers in this state under certain circumstances; providing that relevant 45 and material national or state criteria or data may be 46 considered; prohibiting comparison to such data to 47 outweigh applicable local and regional factors and 48 data; defining the term "relevant and material"; 49 requiring a survey to be based upon a statistically 50 significant and valid random sample if certain 51 measurement is based, in whole or in part, upon such 52 survey; requiring an applicant, licensee, common 53 entity, or affiliate thereof that seeks to establish, 54 implement, or enforce against any dealer a performance 55 measurement to describe in writing to the motor 56 vehicle dealer, upon the dealer's request, how the 57 measurement criteria about the dealer's sales and 58 service performance was designed, calculated,

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established, and applied; providing that any dealer against whom any such performance measurement criteria is sought to be used for any purpose adverse to the dealer has the right to file a complaint in court alleging that such performance criteria does not comply with specified provisions; providing for damages, attorney fees, and injunctive relief under certain circumstances; requiring the applicant or licensee to bear the ultimate burden of proof that the dealer performance measurement criteria complies with specified provisions and has been implemented and enforced uniformly by the applicant or licensee among its dealers in this state; adding certain remedies, procedures, and rights of recovery a motor vehicle dealer is entitled to pursue under certain circumstances; creating s. 320.648, F.S.; prohibiting an applicant or licensee from taking specified actions for the purpose of avoiding competitive disadvantages of a motor vehicle dealer and eliminating discrimination against a motor vehicle dealer under certain circumstances; providing applicability; providing for construction; amending s. 320.699, F.S.; authorizing a motor vehicle dealer or certain persons to seek a declaration and adjudication of rights under certain circumstances with respect to certain actions of an applicant or licensee by filing a complaint in court for injunctive relief and damages; requiring, after a certain prima facie showing, the burden of proof of all issues to be upon the applicant or

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88	licensee to prove that a certain violation did not or
89	will not occur; authorizing a court to issue
90	injunctive relief and award costs and reasonable
91	attorney fees to the complainant if relief is granted;
92	providing an effective date.
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94	Be It Enacted by the Legislature of the State of Florida:
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96	Section 1. Section 320.64, Florida Statutes, is amended to
97	read:
98	320.64 Denial, suspension, or revocation of license;
99	grounds.—A license of a licensee under s. 320.61 may be denied,
100	suspended, or revoked within the entire state or at any specific
101	location or locations within the state at which the applicant or
102	licensee engages or proposes to engage in business, upon proof
103	that the section was violated with sufficient frequency to
104	establish a pattern of wrongdoing, and a licensee or applicant
105	shall be liable for claims and remedies provided in ss. 320.695
106	and 320.697 for any violation of any of the following
107	provisions. A licensee is prohibited from committing the
108	following acts:
109	(1) The applicant or licensee is determined to be unable to
110	carry out contractual obligations with its motor vehicle
111	dealers.
112	(2) The applicant or licensee has knowingly made a material
113	misstatement in its application for a license.
114	(3) The applicant or licensee willfully has failed to
115	comply with significant provisions of ss. 320.60-320.70 or with
116	any lawful rule or regulation adopted or promulgated by the

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department.

- (4) The applicant or licensee has indulged in any illegal act relating to his or her business.
- (5) The applicant or licensee has coerced or attempted to coerce any motor vehicle dealer into accepting delivery of any motor vehicle or vehicles or parts or accessories therefor or any other commodities which have not been ordered by the dealer.
- (6) The applicant or licensee has coerced or attempted to coerce any motor vehicle dealer to enter into any agreement with the licensee.
- (7) The applicant or licensee has threatened to discontinue, cancel, or not to renew a franchise agreement of a licensed motor vehicle dealer, where the threatened discontinuation, cancellation, or nonrenewal, if implemented, would be in violation of any of the provisions of s. 320.641.
- (8) The applicant or licensee discontinued, canceled, or failed to renew, a franchise agreement of a licensed motor vehicle dealer in violation of any of the provisions of s. 320.641.
- (9) The applicant or licensee has threatened to modify or replace, or has modified or replaced, a franchise agreement with a succeeding franchise agreement which would adversely alter the rights or obligations of a motor vehicle dealer under an existing franchise agreement or which substantially impairs the sales, service obligations, or investment of the motor vehicle dealer.
- (10)(a) The applicant or licensee has attempted to enter, or has entered, into a franchise agreement with a motor vehicle dealer who does not, at the time of the franchise agreement,

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have proper facilities to provide the services to his or her purchasers of new motor vehicles which are covered by the new motor vehicle warranty issued by the applicant or licensee.

- (b) Notwithstanding any provision of a franchise, a licensee may not require a motor vehicle dealer, by agreement, program, policy, standard, or otherwise, to make substantial changes, alterations, or remodeling to, or to replace a motor vehicle dealer's sales or service facilities unless the licensee's requirements are reasonable and justifiable in light of the current and reasonably foreseeable projections of economic conditions, financial expectations, and the motor vehicle dealer's market for the licensee's motor vehicles.
- (c) A licensee may, however, consistent with the licensee's allocation obligations at law and to its other same line-make motor vehicle dealers, provide to a motor vehicle dealer a commitment to supply additional vehicles or provide a loan or grant of money as an inducement for the motor vehicle dealer to expand, improve, remodel, alter, or renovate its facilities if the provisions of the commitment are contained in a writing voluntarily agreed to by the dealer and are made available, on substantially similar terms, to any of the licensee's other same line-make dealers in this state who voluntarily agree to make a substantially similar facility expansion, improvement, remodeling, alteration, or renovation.
- (d) Except as provided in paragraph (c), subsection (36), or as otherwise provided by law, this subsection does not require a licensee to provide financial support for, or contribution to, the purchase or sale of the assets of or equity in a motor vehicle dealer or a relocation of a motor vehicle

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dealer because such support has been provided to other purchases, sales, or relocations.

- (e) A licensee or its common entity may not take or threaten to take any action that is unfair or adverse to a dealer who does not enter into an agreement with the licensee pursuant to paragraph (c).
- (f) Except as provided in s. 320.6992, this subsection does not affect any contract between a licensee and any of its dealers regarding relocation, expansion, improvement, remodeling, renovation, or alteration which exists on the effective date of this act.
- (g) A licensee may set and uniformly apply reasonable standards for a motor vehicle dealer's sales and service facilities which are related to upkeep, repair, and cleanliness.
- (h) A violation of paragraphs (b) through (g) is not a violation of s. 320.70 and does not subject any licensee to any criminal penalty under s. 320.70.
- (i) If an applicant or licensee establishes a program, standard, or policy or in any manner offers a bonus, incentive, rebate, or other benefit to a motor vehicle dealer in this state which is premised, wholly or in part, on dealer facility construction, improvements, renovations, expansions, remodeling, or alterations or installation of signs or other image elements, a motor vehicle dealer who completes any such approved construction or change to or installation on the dealer's facility in reliance upon such program, standard, or policy, or bonus, incentive, rebate, or other benefit is deemed to be in full compliance with all of the applicant's or licensee's requirements related to the facility, sign, and image for a

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04	period of 10 years following such completion. If, during the 10-
0.5	year period, the applicant or licensee changes or offers a new
06	program, standard, or policy, or bonus, incentive, rebate, or
07	other benefit related to relocation or remodeling, improvements,
0.8	alterations, renovations, or replacement of the existing
09	completed sales or service facilities, a motor vehicle dealer
10	that completed a facility in reliance upon a prior program,
11	standard, or policy, bonus, incentive, rebate, or other benefit,
12	but elects not to comply with the provisions related to
13	facility, sign, or image under the changed or new program,
14	standard, policy, or other offer is not eligible for the new
15	benefits but shall remain entitled to all prior benefits plus
16	any increase in the benefits between the prior and the new or
17	amended program, standard, policy, or offers for the remainder
18	of the 10-year period. This paragraph does not obviate, affect,
19	or alter any provision of subsection (38).
20	(11) The applicant or licensee has coerced a motor vehicle

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- (11) The applicant or licensee has coerced a motor vehicle dealer to provide installment financing for the motor vehicle dealer's purchasers with a specified financial institution.
- (12) The applicant or licensee has advertised, printed, displayed, published, distributed, broadcast, or televised, or caused or permitted to be advertised, printed, displayed, published, distributed, broadcast, or televised, in any manner whatsoever, any statement or representation with regard to the sale or financing of motor vehicles which is false, deceptive, or misleading.
- (13) The applicant or licensee has sold, exchanged, or rented a motorcycle <u>that</u> which produces in excess of 5 brake horsepower, knowing the use thereof to be by, or intended for,

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the holder of a restricted Florida driver license.

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- (14) The applicant or licensee has engaged in previous conduct that which would have been a ground for revocation or suspension of a license if the applicant or licensee had been licensed.
- (15) The applicant or licensee, directly or indirectly, through the actions of any parent of the licensee, subsidiary of the licensee, or common entity causes a termination, cancellation, or nonrenewal of a franchise agreement by a present or previous distributor or importer unless, by the effective date of such action, the applicant or licensee offers the motor vehicle dealer whose franchise agreement is terminated, canceled, or not renewed a franchise agreement containing substantially the same provisions contained in the previous franchise agreement or files an affidavit with the department acknowledging its undertaking to assume and fulfill the rights, duties, and obligations of its predecessor distributor or importer under the terminated, canceled, or nonrenewed franchise agreement and the same is reinstated.
- (16) Notwithstanding the terms of any franchise agreement, the applicant or licensee prevents or refuses to accept the succession to any interest in a franchise agreement by any legal heir or devisee under the will of a motor vehicle dealer or under the laws of descent and distribution of this state; provided, the applicant or licensee is not required to accept a succession where such heir or devisee does not meet licensee's written, reasonable, and uniformly applied minimal standard qualifications for dealer applicants or which, after notice and administrative hearing pursuant to chapter 120, is demonstrated

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20171678 262 to be detrimental to the public interest or to the 263 representation of the applicant or licensee. Nothing contained 264 herein, however, shall prevent a motor vehicle dealer, during 265 his or her lifetime, from designating any person as his or her 266 successor in interest by written instrument filed with and 267 accepted by the applicant or licensee. A licensee who rejects 2.68 the successor transferee under this subsection shall have the burden of establishing in any proceeding where such rejection is 270 in issue that the rejection of the successor transferee complies 271 with this subsection.

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- (17) The applicant or licensee has included in any franchise agreement with a motor vehicle dealer terms or provisions that are contrary to, prohibited by, or otherwise inconsistent with the provisions contained in ss. 320.60-320.70, or has failed to include in such franchise agreement a provision conforming to the requirements of s. 320.63(3).
- (18) The applicant or licensee has established a system of motor vehicle allocation or distribution or has implemented a system of allocation or distribution of motor vehicles to one or more of its franchised motor vehicle dealers which reduces or alters allocations or supplies of new motor vehicles to the dealer to achieve, directly or indirectly, a purpose that is prohibited by ss. 320.60-320.70, or which otherwise is unfair, inequitable, unreasonably discriminatory, or not supportable by reason and good cause after considering the equities of the affected motor vehicles dealer or dealers. An applicant or licensee shall maintain for 3 years records that describe its methods or formula of allocation and distribution of its motor vehicles and records of its actual allocation and distribution

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of motor vehicles to its motor vehicle dealers in this state. As used in this subsection, "unfair" includes, without limitation, the refusal or failure to offer to any dealer an equitable supply of new vehicles under its franchise, by model, mix, or colors as the licensee offers or allocates to its other same line-make dealers in the state.

- (19) The applicant or licensee, without good and fair cause, has delayed, refused, or failed to provide a supply of motor vehicles by series in reasonable quantities, including the models publicly advertised by the applicant or licensee as being available, or has delayed, refused, or failed to deliver motor vehicle parts and accessories within a reasonable time after receipt of an order by a franchised dealer. However, this subsection is not violated if such failure is caused by acts or causes beyond the control of the applicant or licensee.
- (20) The applicant or licensee has required, or threatened to require, a motor vehicle dealer to prospectively assent to a release, assignment, novation, waiver, or estoppel, which instrument or document operates, or is intended by the applicant or licensee to operate, to relieve any person from any liability or obligation under the provisions of ss. 320.60-320.70.
- (21) The applicant or licensee has threatened or coerced a motor vehicle dealer toward conduct or action whereby the dealer would waive or forego its right to protest the establishment or relocation of a motor vehicle dealer in the community or territory serviced by the threatened or coerced dealer.
- (22) The applicant or licensee has refused to deliver, in reasonable quantities and within a reasonable time, to any duly licensed motor vehicle dealer who has an agreement with such

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36-00976C-17 20171678 320 applicant or licensee for the retail sale of new motor vehicles 321 and parts for motor vehicles sold or distributed by the 322 applicant or licensee, any such motor vehicles or parts as are covered by such agreement. Such refusal includes the failure to 324 offer to its same line-make franchised motor vehicle dealers all 325 models manufactured for that line-make, or requiring a dealer to 326 pay any extra fee, require a dealer to execute a separate 327 franchise agreement, purchase unreasonable advertising displays 328 or other materials, or relocate, expand, improve, remodel, 329 renovate, recondition, or alter the dealer's existing facilities, or provide exclusive facilities as a prerequisite to 331 receiving a model or series of vehicles. However, the failure to 332 deliver any motor vehicle or part will not be considered a 333 violation of this section if the failure is due to an act of 334 God, work stoppage, or delay due to a strike or labor 335 difficulty, a freight embargo, product shortage, or other cause over which the applicant or licensee has no control. An 336 337 applicant or licensee may impose reasonable requirements on the 338 motor vehicle dealer, other than the items listed above, 339 including, but not limited to, the purchase of special tools required to properly service a motor vehicle and the undertaking of sales person or service person training related to the motor 342 vehicle. 343 (23) The applicant or licensee has competed or is competing 344 with respect to any activity covered by the franchise agreement 345 with a motor vehicle dealer of the same line-make located in

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(24) The applicant or licensee has sold a motor vehicle to

this state with whom the applicant or licensee has entered into

a franchise agreement, except as permitted in s. 320.645.

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any retail consumer in the state except through a motor vehicle dealer holding a franchise agreement for the line-make that includes the motor vehicle. This section does not apply to sales by the applicant or licensee of motor vehicles to its current employees, employees of companies affiliated by common ownership, charitable not-for-profit-organizations, and the federal government.

(25) The applicant or licensee has undertaken or engaged in an audit of warranty, maintenance, and other service-related payments or incentive payments, including payments to a motor vehicle dealer under any licensee-issued program, policy, or other benefit, which were previously paid to a motor vehicle dealer in violation of this section or has failed to comply with any of its obligations under s. 320.696. An applicant or licensee may reasonably and periodically audit a motor vehicle dealer to determine the validity of paid claims as provided in s. 320.696. Audits of warranty, maintenance, and other servicerelated payments shall be performed by an applicant or licensee only during the 12-month period immediately following the date the claim was paid. Audits of incentive payments shall be performed only during the 12-month period immediately following the date the incentive was paid. As used in this section, the term "incentive" includes any bonus, incentive, or other monetary or nonmonetary consideration. After such time periods have elapsed, all warranty, maintenance, and other servicerelated payments and incentive payments shall be deemed final and incontrovertible for any reason notwithstanding any otherwise applicable law, and the motor vehicle dealer shall not be subject to any chargeback or repayment. An applicant or

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36-00976C-17 20171678 378 licensee may deny a claim or, as a result of a timely conducted 379 audit, impose a chargeback against a motor vehicle dealer for 380 warranty, maintenance, or other service-related payments or incentive payments only if the applicant or licensee can show 382 that the warranty, maintenance, or other service-related claim 383 or incentive claim was false or fraudulent or that the motor vehicle dealer failed to substantially comply with the 385 reasonable written and uniformly applied procedures of the 386 applicant or licensee for such repairs or incentives, but only 387 for that portion of the claim so shown. Notwithstanding the terms of any franchise agreement, guideline, program, policy, or 389 procedure, an applicant or licensee may deny or charge back only 390 that portion of a warranty, maintenance, or other servicerelated claim or incentive claim which the applicant or licensee has proven to be false or fraudulent or for which the dealer 393 failed to substantially comply with the reasonable written and 394 uniformly applied procedures of the applicant or licensee for 395 such repairs or incentives, as set forth in this subsection. An 396 applicant or licensee may not charge back a motor vehicle dealer 397 subsequent to the payment of a warranty, maintenance, or 398 service-related claim or incentive claim unless, within 30 days after a timely conducted audit, a representative of the 400 applicant or licensee first meets in person, by telephone, or by 401 video teleconference with an officer or employee of the dealer 402 designated by the motor vehicle dealer. At such meeting the 403 applicant or licensee must provide a detailed explanation, with 404 supporting documentation, as to the basis for each of the claims 405 for which the applicant or licensee proposed a chargeback to the 406 dealer and a written statement containing the basis upon which

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the motor vehicle dealer was selected for audit or review. Thereafter, the applicant or licensee must provide the motor vehicle dealer's representative a reasonable period after the meeting within which to respond to the proposed chargebacks, with such period to be commensurate with the volume of claims under consideration, but in no case less than 45 days after the meeting. The applicant or licensee is prohibited from changing or altering the basis for each of the proposed chargebacks as presented to the motor vehicle dealer's representative following the conclusion of the audit unless the applicant or licensee receives new information affecting the basis for one or more chargebacks and that new information is received within 30 days after the conclusion of the timely conducted audit. If the applicant or licensee claims the existence of new information, the dealer must be given the same right to a meeting and right to respond as when the chargeback was originally presented. After all internal dispute resolution processes provided through the applicant or licensee have been completed, the applicant or licensee shall give written notice to the motor vehicle dealer of the final amount of its proposed chargeback. If the dealer disputes that amount, the dealer may file a protest with the department within 30 days after receipt of the notice. If a protest is timely filed, the department shall notify the applicant or licensee of the filing of the protest, and the applicant or licensee may not take any action to recover the amount of the proposed chargeback until the department renders a final determination, which is not subject to further appeal, that the chargeback is in compliance with the provisions of this section. In any hearing pursuant to this subsection, the

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436 applicant or licensee has the burden of proof that its audit and 437 resulting chargeback are in compliance with this subsection. 438 (26) Notwithstanding the terms of any franchise agreement, including any licensee's program, policy, or procedure, the 440 applicant or licensee has refused to allocate, sell, or deliver 441 motor vehicles; charged back or withheld payments or other things of value for which the dealer is otherwise eligible under a sales promotion, program, or contest; prevented a motor 444 vehicle dealer from participating in any promotion, program, or 445 contest; or has taken or threatened to take any adverse action 446 against a dealer, including chargebacks, reducing vehicle 447 allocations, or terminating or threatening to terminate a 448 franchise because the dealer sold or leased a motor vehicle to a customer who exported the vehicle to a foreign country or who resold the vehicle, unless the licensee proves that the dealer 451 knew or reasonably should have known that the customer intended to export or resell the motor vehicle. There is a rebuttable 452 453 presumption that the dealer neither knew nor reasonably should 454 have known of its customer's intent to export or resell the 455 vehicle if the vehicle is titled or registered in any state in 456 this country. A licensee may not take any action against a motor vehicle dealer, including reducing its allocations or supply of 457

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meeting, the licensee must provide a detailed explanation, with

supporting documentation, as to the basis for its claim that the

dealer knew or reasonably should have known of the customer's

motor vehicles to the dealer or charging back to a dealer any

incentive payment previously paid, unless the licensee first

meets in person, by telephone, or video conference with an

officer or other designated employee of the dealer. At such

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intent to export or resell the motor vehicle. Thereafter, the motor vehicle dealer shall have a reasonable period, commensurate with the number of motor vehicles at issue, but not less than 15 days, to respond to the licensee's claims. If, following the dealer's response and completion of all internal dispute resolution processes provided through the applicant or licensee, the dispute remains unresolved, the dealer may file a protest with the department within 30 days after receipt of a written notice from the licensee that it still intends to take adverse action against the dealer with respect to the motor vehicles still at issue. If a protest is timely filed, the department shall notify the applicant or licensee of the filing of the protest, and the applicant or licensee may not take any action adverse to the dealer until the department renders a final determination, which is not subject to further appeal, that the licensee's proposed action is in compliance with the provisions of this subsection. In any hearing pursuant to this subsection, the applicant or licensee has the burden of proof on all issues raised by this subsection. An applicant or licensee may not take any adverse action against a motor vehicle dealer because the dealer sold or leased a motor vehicle to a customer who exported the vehicle to a foreign country or who resold the vehicle unless the applicant or licensee provides written notification to the motor vehicle dealer of such resale or export within 12 months after the date the dealer sold or leased the vehicle to the customer.

(27) Notwithstanding the terms of any franchise agreement, the applicant or licensee has failed or refused to indemnify and hold harmless any motor vehicle dealer against any judgment for

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494 damages, or settlements agreed to by the applicant or licensee, 495 including, without limitation, court costs and reasonable 496 attorney attorneys fees, arising out of complaints, claims, or 497 lawsuits, including, without limitation, strict liability, 498 negligence, misrepresentation, express or implied warranty, or 499 revocation or rescission of acceptance of the sale of a motor vehicle, to the extent the judgment or settlement relates to the alleged negligent manufacture, design, or assembly of motor 502 vehicles, parts, or accessories. Nothing herein shall obviate 503 the licensee's obligations pursuant to chapter 681.

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(28) The applicant or licensee has published, disclosed, or otherwise made available in any form information provided by a motor vehicle dealer with respect to sales prices of motor vehicles or profit per motor vehicle sold. Other confidential financial information provided by motor vehicle dealers shall not be published, disclosed, or otherwise made publicly available except in composite form. However, this information may be disclosed with the written consent of the dealer or in response to a subpoena or order of the department, a court or a lawful tribunal, or introduced into evidence in such a proceeding, after timely notice to an affected dealer.

- (29) The applicant or licensee has failed to reimburse a motor vehicle dealer in full for the reasonable cost of providing a loaner vehicle to any customer who is having a vehicle serviced at the motor vehicle dealer, if a loaner is required by the applicant or licensee, or a loaner is expressly part of an applicant or licensee's customer satisfaction index or computation.
  - (30) The applicant or licensee has conducted or threatened

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to conduct any audit of a motor vehicle dealer in order to coerce or attempt to coerce the dealer to forego any rights granted to the dealer under ss. 320.60-320.70 or under the agreement between the licensee and the motor vehicle dealer. Nothing in this section shall prohibit an applicant or licensee from reasonably and periodically auditing a dealer to determine the validity of paid claims, as permitted under this chapter, if the licensee complies with the provisions of ss. 320.60-320.70 applicable to such audits.

- (31) From and after the effective date of enactment of this provision, the applicant or licensee has offered to any motor vehicle dealer a franchise agreement that:
- (a) Requires that a motor vehicle dealer bring an administrative or legal action in a venue outside of this state;
- (b) Requires that any arbitration, mediation, or other legal proceeding be conducted outside of this state; or
- (c) Requires that a law of a state other than Florida be applied to any legal proceeding between a motor vehicle dealer and a licensee.
- (32) Notwithstanding the terms of any franchise agreement, the applicant or licensee has rejected or withheld approval of any proposed transfer in violation of s. 320.643 or a proposed change of executive management in violation of s. 320.644.
- (33) The applicant or licensee has attempted to sell or lease, or has sold or leased, used motor vehicles at retail of a line-make that is the subject of any franchise agreement with a motor vehicle dealer in this state, other than trucks with a net weight of more than 8,000 pounds.
  - (34) The applicant or licensee, after the effective date of

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36-00976C-17 20171678 552 this subsection, has included in any franchise agreement with a 553 motor vehicle dealer a mandatory obligation or requirement of 554 the motor vehicle dealer to purchase, sell, or lease, or offer 555 for purchase, sale, or lease, any quantity of used motor 556 vehicles. 557 (35) The applicant or licensee has refused to assign 558 allocation earned by a motor vehicle dealer, or has refused to 559 sell motor vehicles to a motor vehicle dealer, because the motor 560 vehicle dealer has failed or refused to purchase, sell, lease, 561 or certify a certain quantity of used motor vehicles prescribed 562 by the licensee. 563 (36) (a) Notwithstanding the terms of any franchise agreement, in addition to any other statutory or contractual 564 565 rights of recovery after the voluntary or involuntary termination, cancellation, or nonrenewal of a franchise, failing 567 to pay the motor vehicle dealer, as provided in paragraph (d), 568 the following amounts: 569 1. The net cost paid by the dealer for each new car or 570 truck in the dealer's inventory with mileage of 2,000 miles or 571 less, or a motorcycle with mileage of 100 miles or less, 572 exclusive of mileage placed on the vehicle before it was 573 delivered to the dealer. 574 2. The current price charged for each new, unused, 575 undamaged, or unsold part or accessory that: 576 a. Is in the current parts catalogue and is still in the 577 original, resalable merchandising package and in an unbroken 578 lot, except that sheet metal may be in a comparable substitute 579 for the original package; and

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b. Was purchased by the dealer directly from the

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manufacturer or distributor or from an outgoing authorized dealer as a part of the dealer's initial inventory.

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- 3. The fair market value of each undamaged sign owned by the dealer which bears a trademark or trade name used or claimed by the applicant or licensee or its representative which was purchased from or at the request of the applicant or licensee or its representative.
- 4. The fair market value of all special tools, data processing equipment, and automotive service equipment owned by the dealer which:
- a. Were recommended in writing by the applicant or licensee or its representative and designated as special tools and equipment;
- b. Were purchased from or at the request of the applicant or licensee or its representative; and
- c. Are in usable and good condition except for reasonable wear and tear.
- 5. The cost of transporting, handling, packing, storing, and loading any property subject to repurchase under this section.
- (b) If the termination, cancellation, or nonrenewal of the dealer's franchise is the result of the bankruptcy or reorganization of a licensee or its common entity, or the result of a licensee's plan, scheme, or policy, whether or not publicly declared, which is intended to or has the effect of decreasing the number of, or eliminating, the licensee's franchised motor vehicle dealers of a line-make in this state, or the result of a termination, elimination, or cessation of manufacture or reorganization of a licensee or its common entity, or the result

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610 of a termination, elimination, or cessation of manufacture or 611 distribution of a line-make, in addition to the above payments 612 to the dealer, the licensee or its common entity, shall be liable to and shall pay the motor vehicle dealer for an amount 614 at least equal to the fair market value of the franchise for the 615 line-make, which shall be the greater of the value determined as 616 of the day the licensee announces the action that results in the termination, cancellation, or nonrenewal, or the value 618 determined on the day that is 12 months before that date. Fair 619 market value of the franchise for the line-make includes only the goodwill value of the dealer's franchise for that line-make in the dealer's community or territory.

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- (c) This subsection does not apply to a termination, cancellation, or nonrenewal that is implemented as a result of the sale of the assets or corporate stock or other ownership interests of the dealer.
- (d) The dealer shall return the property listed in this subsection to the licensee within 90 days after the effective date of the termination, cancellation, or nonrenewal. The licensee shall supply the dealer with reasonable instructions regarding the method by which the dealer must return the property. Absent shipping instructions and prepayment of shipping costs from the licensee or its common entity, the dealer shall tender the inventory and other items to be returned at the dealer's facility. The compensation for the property shall be paid by the licensee or its common entity simultaneously with the tender of inventory and other items, provided that, if the dealer does not have clear title to the inventory and other items and is not in a position to convey

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that title to the licensee, payment for the property being returned may be made jointly to the dealer and the holder of any security interest.

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- (37) Notwithstanding the terms of any franchise agreement, the applicant or licensee has refused to allow or has limited or restricted a motor vehicle dealer from acquiring or adding a sales or service operation for another line-make of motor vehicles at the same or expanded facility at which the motor vehicle dealer currently operates a dealership unless the applicant or licensee can demonstrate that such refusal, limitation, or restriction is justified by consideration of reasonable facility and financial requirements and the dealer's performance for the existing line-make.
- (38) The applicant or licensee has failed or refused to offer a bonus, incentive, or other benefit program, in whole or in part, to a dealer or dealers in this state which it offers to all of its other same line-make dealers nationally or to all of its other same line-make dealers in the licensee's designated zone, region, or other licensee-designated area of which this state is a part, unless the failure or refusal to offer the program in this state is reasonably supported by substantially different economic or marketing considerations than are applicable to the licensee's same line-make dealers in this state. For purposes of this chapter, a licensee may not establish this state alone as a designated zone, region, or area or any other designation for a specified territory. A licensee may offer a bonus, rebate, incentive, or other benefit program to its dealers in this state which is calculated or paid on a per vehicle basis and is related in part to a dealer's facility

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20171678 668 or the expansion, improvement, remodeling, alteration, or 669 renovation of a dealer's facility. Any dealer who does not 670 comply with the facility criteria or eligibility requirements of such program is entitled to receive a reasonable percentage of 672 the bonus, incentive, rebate, or other benefit offered by the licensee under that program by complying with the criteria or 673 674 eligibility requirements unrelated to the dealer's facility under that program. For purposes of the previous sentence, the 676 percentage unrelated to the facility criteria or requirements is 677 presumed to be "reasonable" if it is not less than 80 percent of 678 the total of the per vehicle bonus, incentive, rebate, or other 679 benefits offered under the program.

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(39) Notwithstanding any agreement, program, incentive, bonus, policy, or rule, an applicant or licensee may not fail to make any payment pursuant to any agreement, program, incentive, bonus, policy, or rule for any temporary replacement motor vehicle loaned, rented, or provided by a motor vehicle dealer to or for its service or repair customers, even if the temporary replacement motor vehicle has been leased, rented, titled, or registered to the motor vehicle dealer's rental or leasing division or an entity that is owned or controlled by the motor vehicle dealer, provided that the motor vehicle dealer or its rental or leasing division or entity complies with the written and uniformly enforced vehicle eligibility, use, and reporting requirements specified by the applicant or licensee in its agreement, program, policy, bonus, incentive, or rule relating to loaner vehicles.

(40) Notwithstanding the terms of any franchise agreement, the applicant or licensee may not require or coerce, or attempt

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to require or coerce, a motor vehicle dealer to purchase goods or services from a vendor selected, identified, or designated by the applicant or licensee, or one of its parents, subsidiaries, divisions, or affiliates, by agreement, standard, policy, program, incentive provision, or otherwise, without making available to the motor vehicle dealer the option to obtain the goods or services of substantially similar design and quality from a vendor chosen by the motor vehicle dealer. If the motor vehicle dealer exercises such option, the dealer must provide written notice of its desire to use the alternative goods or services to the applicant or licensee, along with samples or clear descriptions of the alternative goods or services that the dealer desires to use. The licensee or applicant shall have the opportunity to evaluate the alternative goods or services for up to 30 days to determine whether it will provide a written approval to the motor vehicle dealer to use said alternative goods or services. Approval may not be unreasonably withheld by the applicant or licensee. If the motor vehicle dealer does not receive a response from the applicant or licensee within 30 days, approval to use the alternative goods or services is deemed granted. If a dealer using alternative goods or services complies with this subsection and has received approval from the licensee or applicant, the dealer is not ineligible for all benefits described in the agreement, standard, policy, program, incentive provision, or otherwise solely for having used such alternative goods or services. As used in this subsection, the term "goods or services" is limited to such goods and services used to construct or renovate dealership facilities or furniture and fixtures at the dealership facilities. The term does not

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- (a) Any materials subject to the applicant's or licensee's intellectual property rights, including copyright, trademark, or trade dress rights;
- (b) Any special tool and training as required by the applicant or licensee;
- (c) Any part to be used in repairs under warranty obligations of an applicant or licensee;
- (d) Any good or service paid for entirely by the applicant or licensee: or
- (e) Any applicant's or licensee's design or architectural review service.

(41) (a) The applicant or licensee has failed to act in good faith toward or to deal fairly with one of its franchised motor vehicle dealers regarding the terms or provisions of an agreement. For purposes of this subsection, an applicant or licensee may have failed to act in good faith toward or deal fairly with a motor vehicle dealer even in the absence of any act or threat of coercion or intimidation made by the applicant or licensee toward the motor vehicle dealer or even in the absence of an allegation by the motor vehicle dealer that an express term or provision of a franchise agreement has been breached or violated by the applicant or licensee. In any action brought under this subsection, the department or a court of competent jurisdiction shall consider all of the following factors, among others, in determining whether an applicant or licensee has failed to act in good faith toward or deal fairly with a motor vehicle dealer regarding the terms or provisions of any agreement or in any of its dealings with a motor vehicle

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dealer or in compliance with this subsection:

- 1. Whether the applicant or licensee has fairly taken into account the motor vehicle dealer's investment in its facilities, its sales or service or parts promotions, its staffing, and its general operations.
- 2. Whether the applicant or licensee has altered the rights of the motor vehicle dealer or the dealer's independence in operating the dealership.
- 3. Whether the applicant or licensee has altered the sales or service obligations of the motor vehicle dealer or adversely impaired the investment or the financial return of the motor vehicle dealer in any part of the motor vehicle dealer's sales, service, or parts operations.
- 4. Whether the applicant or licensee has fairly taken into account the equities and interests of the motor vehicle dealer.
- (b) An affirmative determination regarding one or more of the factors under paragraph (a) is sufficient to sustain a finding of failure to act in good faith toward or deal fairly with a motor vehicle dealer.
- (42) (a) An applicant or licensee may not establish, implement, or enforce criteria for measuring the sales or service performance of any of its franchised motor vehicle dealers in this state which may have a negative material or adverse effect on any dealer; which is unfair, unreasonable, arbitrary, or inequitable; or which does not include all applicable local and regional criteria, data, and facts.

  Relevant and material national or state criteria or data may be considered, but comparison to such data may not outweigh the local and regional factors and data. The term "relevant and

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784	material" includes, but is not limited to, comparable size
785	dealerships in comparable markets with comparable buyer
786	profiles. If such measurement is based, in whole or in part,
787	upon a survey, the survey must be based upon a statistically
788	significant and valid random sample. Upon the request of any
789	dealer, applicant, licensee, common entity, or affiliate thereof
790	that seeks to establish, implement, or enforce against any
791	dealer any such performance measurement must promptly describe
792	in writing to the motor vehicle dealer, in detail, how the
793	measurement criteria for the dealer's sales and service
794	performance was designed, calculated, established, and applied.
795	(b) Any dealer, against whom any such performance
796	measurement criteria are sought to be used for any purpose
797	adverse to the dealer, has the right to file a complaint in any
798	court of competent jurisdiction alleging that such performance
799	criteria does not comply with this subsection and, if
300	successful, shall be entitled to damages pursuant to s. 320.697,
301	plus attorney fees and injunctive relief. The court is
302	authorized to issue temporary, preliminary, and permanent
303	injunctive relief without regard to the existence of an adequate
304	remedy at law or irreparable harm and without requiring a bond
305	of any complainant.
306	(c) In any proceeding under this subsection, the applicant
307	or licensee shall bear the ultimate burden of proof that the
808	dealer performance measurement criteria complies with this
309	subsection and has been implemented and enforced uniformly by
310	the applicant or licensee among its dealers in this state.
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A motor vehicle dealer who can demonstrate that a violation of,  ${\tt Page}\ 28\ {\tt of}\ 31$ 

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or failure to comply with, <u>this section</u> any of the preceding provisions by an applicant or licensee will or can adversely and pecuniarily affect the complaining dealer, shall be entitled to pursue all of the remedies, procedures, and rights of recovery available under ss. 320.695, and 320.697, and 320.699.

Section 2. Section 320.648, Florida Statutes, is created to read:

320.648 Discriminatory practices; prohibitions.-

(1) For the purpose of avoiding competitive disadvantages of a motor vehicle dealer in this state by reason of differences in dealer cost of any motor vehicle and for the purpose of eliminating discrimination by an applicant or licensee against any motor vehicle dealer in this state, an applicant or licensee is prohibited from:

(a) Selling or offering to sell a new motor vehicle to a motor vehicle dealer at a lower actual, effective cost, including the cost of the vehicle transportation, than the actual, effective cost that the same model similarly equipped is offered to or is available to another same line-make motor dealer in this state during a similar period.

(b) Discriminating between its same-line make dealers in this state by the use of a promotional, incentive, or bonus plan, program, device, benefit, or otherwise, whether received by the motor vehicle dealer at the time of sale of the new motor vehicle to the dealer or later, which results in a lower cost, including the cost of the vehicle transportation, than the actual, effective cost that the same model similarly equipped is offered or is available to another same line-make model motor vehicle dealer in this state during a similar period.

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842	(2) Subsection (1) does not prohibit a licensee's or
843	applicant's offer of a promotion, bonus, or incentive which in
844	effect does not discriminate against, and is functionally
845	available to, all competing dealers of the same line-make in
846	this state on substantially comparable terms, provided that it
847	contains fair and reasonably achievable sales or service
848	objectives.
849	(3) Subsection (1) does not obviate, affect, alter, or
850	diminish s. 320.64(38).
851	Section 3. Section 320.699, Florida Statutes, is amended to
852	read:
853	320.699 Administrative Hearings and adjudications;
854	procedure
855	(1) A motor vehicle dealer, or person with entitlements to
856	or in a motor vehicle dealer, who is directly and adversely
857	affected by the action or conduct of an applicant or licensee
858	which is alleged to be in violation of any provision of ss.
859	320.60-320.70, may seek a declaration and adjudication of its
860	rights with respect to the alleged action or conduct of the
861	applicant or licensee by:
862	(a) Filing with the department a request for a proceeding
863	and an administrative hearing which conforms substantially with
864	the requirements of ss. 120.569 and 120.57; $\frac{1}{2}$
865	(b) Filing with the department a written objection or
866	notice of protest pursuant to s. 320.642; or
867	(c) As an alternative, filing a complaint in any court of
868	competent jurisdiction to seek temporary, preliminary, or
869	permanent injunctive relief and civil damages pursuant to s.
870	320.697. Upon a prima facie showing by a complainant that such

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violation has occurred, or may occur, the burden of proof of all issues must then be upon the applicant or licensee to prove that such violation did not or will not occur. In any such proceeding, a court may issue injunctive relief without regard to the existence of an adequate remedy at law or irreparable harm and without requiring any bond and may award costs and reasonable attorney fees to the complainant if relief is granted.

(2) If a written objection or notice of protest is filed with the department under paragraph (1)(b), a hearing shall be held not sooner than 180 days nor later than 240 days from the date of filing of the first objection or notice of protest, unless the time is extended by the administrative law judge for good cause shown. This subsection shall govern the schedule of hearings in lieu of any other provision of law with respect to administrative hearings conducted by the Department of Highway Safety and Motor Vehicles or the Division of Administrative Hearings, including performance standards of state agencies, which may be included in current and future appropriations acts. Section 4. This act shall take effect upon becoming a law.

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### THE FLORIDA SENATE

## **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator	or Senate Professional Sta	ff conducting the meeting) SR 1678
Meeting Date		Bill Number (if applicable)
Topic Automobile Franchise	120	Amendment Barcode (if applicable)
Name David Bright		
Job Title Attorney		
Address 803 7th St. NW, Suite 300		Phone (202) 326-5533
Street  Washington City State	2000   Zip	Email & bright @ arto alliance.org
Speaking: For Against Information	, Waive Sp	eaking: In Support Against will read this information into the record.)
Representing Alliance of Astomobile	Manufacture	975
Appearing at request of Chair: Yes No	Lobbyist registe	ered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.



### THE FLORIDA SENATE

SENATOR JOE NEGRON

President

# **MEMORANDUM**

**TO:** All Senators

Ms. Debbie Brown, Secretary of the Senate

All Senate Committee and Subcommittee Staff Directors

**FROM:** Joe Negron, President

SUBJECT: Senator Hukill DATE: March 20, 2017

I am delighted to share an update regarding Senator Hukill's treatment and recovery. This weekend, I was very pleased to hear the news that Senator Hukill's treatment was successful and her doctors have determined that she is cancer-free.

As a precautionary measure, Senator Hukill's physicians have advised that she undergo one final round of treatment over the next few weeks. They continue to recommend that she avoid travel during this course of treatment. As such, Senator Hukill is excused for the remainder of the 2017 Regular Session. She will continue to manage her district offices, staff, bills, and committee responsibilities remotely during this time.

Senator Hukill asked that I convey her sincere thanks for the ongoing support of the Senate family during her treatment. While we certainly miss Senator Hukill in Tallahassee, we are delighted that she is on the road to a full recovery and look forward to the day when she can return to Tallahassee.

### **CourtSmart Tag Report**

Room: SB 401 Case No.: Type:

**Caption:** Senate Transportation Committee **Judge:** 

Started: 3/22/2017 4:00:43 PM

Ends: 3/22/2017 5:27:20 PM Length: 01:26:38

**4:00:42 PM** Meeting called to order by Chair Gainer

**4:00:52 PM** Roll call by Administrative Assistant, Marilyn Hudson

**4:00:59 PM** Quorum present **4:01:07 PM** Pledge of Allegiance

**4:01:50 PM** SB 752 TP'd

**4:02:37 PM** Introduction to CS/SB 144 by Chair Gainer **4:02:55 PM** Explanation of CS/SB 144 by Senator Garcia

4:03:13 PM
4:03:21 PM
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4:05:21 PM

Comments by Chair Gainer
Question by Senator Rouson
Response by Senator Rader
Response by Senator Garcia
Question by Senator Rader

4:05:21 PM Question by Senator Rader 4:05:46 PM Response by Senator Garcia 4:07:08 PM Comments by Chair Gainer

**4:07:08 PM** Comments by Chair Gainer **4:07:28 PM** Argatha Gilmore, Chief of Police, The Florida Police Chiefs Association

**4:09:30 PM** Comments by Senator Rouson

4:09:55 PM Lee Moffitt, Attorney, AAA Auto Clubs

4:11:23 PM Charlie Latham, Florida Chair, National Waste and Recycling Association

**4:12:38 PM** Keyna Cory, Lobbyist, Florida Don't Text and Drive Coalition

**4:13:09 PM** Chris Nuland, Florida Public Health Association waives in support

**4:13:45 PM** Jeffery Peaten

**4:14:47 PM** Angela Gallo, Florida PTA waives in support

**4:14:54 PM** Richard Pinsky, Miami-Dade County waives in support

**4:15:15 PM** Debate by Senator Baxley **4:17:30 PM** Debate by Senator Rader

4:18:54 PM Closure waived on CS/SB 144 by Senator Garcia

**4:19:11 PM** Roll call on CS/SB 144 by Administrative Assistant, Marilyn Hudson

**4:19:32 PM** CS/SB 144 reported favorably

**4:19:53 PM** Introduction to SB 1562 by Chair Gainer **4:20:17 PM** Explanation of SB 1562 by Senator Garcia

**4:21:33 PM** Introduction to Amendment Barcode No. 364330 by Chair Gainer **4:21:44 PM** Explanation of Amendment Barcode No. 364330 by Senator Garcia

**4:22:30 PM** Debate by Senator Baxley **4:24:19 PM** Response by Senator Garcia

4:24:59 PM Closure waived on Amendment Barcode No. 364330 by Senator Garcia

4:25:14 PM Amendment Barcode No. 364330 adopted

4:25:25 PM Introduction to Amendment Barcode No. 172250 by Chair Gainer

4:25:34 PM Explanation of Amendment Barcode No. 172250 by Senator Garcia

4:26:22 PM Comments by Chair Gainer

4:26:25 PM Closure waived on Amendment Barcode No. 172250 by Senator Garcia

4:26:49 PM Amendment Barcode No. 172250 adopted

**4:27:25 PM** Question by Senator Rader **4:27:52 PM** Response by Senator Garcia

**4:28:30 PM** Closure waived on SB 1562 by Senator Garcia

4:28:37 PM Roll call on CS/SB 1562 by Administrative Assistant, Marilyn Hudson

4:28:55 PM CS/SB 1562 reported favorably

**4:29:08 PM** Introduction to SB 1570 by Chair Gainer **4:29:27 PM** Explanation of SB 1570 by Senator Garcia

Question by Senator Rader

**4:31:11 PM** Question by Senator Rader

4:31:50 PM

**4:31:17 PM** Response by Senator Garcia

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4:32:39 PM
               Response by Senator Garcia
4:33:21 PM
               Question by Senator Rader
4:34:02 PM
               Introduction to Amendment Barcode No. 788556 by Chair Gainer
4:34:15 PM
               Explanation of Amendment Barcode No. 788556 by Senator Garcia
4:34:39 PM
               Comments by Chair Gainer
4:34:44 PM
               Closure waived on Amendment Barcode No. 788556 by Senator Garcia
4:34:51 PM
               Amendment Barcode No. 788556 adopted
4:35:09 PM
               Comments by Chair Gainer
4:36:01 PM
               Diane Scaccetti, Executive Director, Turnpike, Florida Department of Transportation
4:37:30 PM
               Question by Senator Rader
4:37:49 PM
               Response by Diane Scaccetti
4:38:16 PM
               Debate by Senator Rader
4:38:51 PM
               Comments by Chair Gainer
4:38:56 PM
               Closure waived on SB 1570 by Senator Garcia
4:39:16 PM
               Roll call on CS/SB 1570 by Administrative Assistant, Marilyn Hudson
4:39:36 PM
               CS/SB 1570 reported favorably
4:39:40 PM
               SB 1678 TP'd
               Introduction to SB 488 by Chair Gainer
4:40:00 PM
4:40:12 PM
               Explanation of SB 488 by Senator Stargel
4:41:25 PM
               Robert Roundtree, Circuit Judge/8th Judicial Circuit, State Courts System waives against
4:41:40 PM
               Diana Padgett, Governmental Consultant, Florida Providers for Traffic Safety waives in support
               Jeff Parain, President/CEO, American Safety Council waives in support
4:41:53 PM
4:41:58 PM
               Lisa Henning, Legislative Director, Fraternal Order of Police waives in support
               Closure waived on SB 488 by Senator Stargel
4:42:13 PM
               Roll call on SB 488 by Administrative Assistant, Marilyn Hudson
4:42:16 PM
4:42:26 PM
               SB 488 reported favorably
4:42:39 PM
               Introduction to SB 250 by Chair Gainer
4:43:04 PM
               Explanation of SB 250 by Senator Artiles
4:45:12 PM
               Introduction to Amendment Barcode No. 613366 by Chair Gainer
4:45:23 PM
               Explanation of Amendment Barcode No. 613366 by Senator Artiles
4:46:34 PM
               Comments by Chair Gainer
               Closure waived on Amendment Barcode No. 613366 by Senator Artiles
4:46:54 PM
4:47:01 PM
               Amendment Barcode No. 613366 adopted
4:47:22 PM
               Thomas Hawkins, Policy and Planning Director, 1000 Friends of Florida waives in support
               Lisa Henning, Legislative Director, waives in support
4:47:29 PM
4:47:57 PM
               Debate by Senator Rader
               Closure waived on SB 250 by Senator Artiles
4:48:20 PM
4:49:20 PM
               Roll call on CS/SB 250 by Administrative Assistant, Marilyn Hudson
4:49:31 PM
               CS/SB 250 reported favorably
               Introduction to SB 842 by Chair Gainer
4:49:46 PM
4:49:57 PM
               Explanation of SB 842 by Senator Artiles
4:51:09 PM
               Introduction to Amendment Barcode No. 409994 by Chair Gainer
               Explanation of Amendment Barcode No. 409994 by Senator Artiles
4:51:20 PM
               Closure waived on Amendment Barcode No. 409994 by Senator Artiles
4:52:03 PM
               Amendment Barcode No. 409994 adopted
4:52:13 PM
4:52:32 PM
               Lisa Bacot, Executive Director, Florida Public Transportation Association waives in support
4:52:42 PM
               Jess McCarty, Assistant County Attorney, Miami-Dade County waives in support
4:52:44 PM
               Vicki Wooldridge, Governmental Affairs Manager, South Florida Regional Transportation Authority waives
in support
               Andres Truvillo, State Director, SMART Transportation Division waives in support
4:52:48 PM
4:52:59 PM
               Candice Ericks, South Florida Regional Transportation Authority waives in support
4:53:05 PM
               Rebecca Delarosa, Legislative Director waives in support
4:53:28 PM
               Closure waived on SB 842 by Senator Artiles
4:53:30 PM
               Roll call on CS/SB 842 by Administrative Assistant, Marilyn Hudson
4:53:44 PM
               CS/SB 842 reported favorably
4:54:22 PM
               Introduction to SB 1022 by Chair Gainer
4:54:26 PM
               Explanation of SB 1022 by Senator Stewart
4:55:25 PM
               Introduction to Amendment Barcode No. 521016 by Chair Gainer
4:55:43 PM
               Explanation of Amendment Barcode No. 521016 by Senator Stewart
4:56:31 PM
               Closure waived on Amendment Barcode No. 521016 by Senator Stewart
4:56:40 PM
               Amendment Barcode No. 521016 adopted
4:57:09 PM
               Closure waived on SB 1022 by Senator Stewart
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4:57:21 PM
               Roll call on CS/SB 1022 by Administrative Assistant, Marilyn Hudson
4:57:30 PM
               CS/SB 1022 reported favorably
4:57:52 PM
               Introduction to SB 1232 by Chair Gainer
               Explanation of SB 1232 by Senator Stewart
4:57:59 PM
               Introduction to Amendment Barcode No. 721098 by Chair Gainer
4:58:47 PM
               Explanation of Amendment Barcode No. 721098 by Senator Stewart
4:58:51 PM
4:59:48 PM
               Closure waived on Amendment Barcode No. 721098 by Senator Stewart
4:59:59 PM
               Amendment Barcode No. 721098 adopted
5:00:23 PM
               Closure waived on SB 1232 by Senator Stewart
5:00:34 PM
               Roll call on CS/SB 1232 by Administrative Assistant, Marilyn Hudson
5:00:43 PM
               CS/SB 1232 reported favorably
5:01:02 PM
               Introduction to SB 1390 by Chair Gainer
5:01:10 PM
               Explanation of SB 1390 by Senator Latvala
5:01:56 PM
               Closure waived on SB 1390 by Senator Latvala
5:02:03 PM
               Roll call on SB 1390 by Administrative Assistant, Marilyn Hudson
5:02:09 PM
               SB 1390 reported favorably
5:02:22 PM
               Introduction to SB 1672 by Chair Gainer
5:02:32 PM
               Explanation of SB 1672 by Senator Latvala
5:03:49 PM
               Debate by Senator Galvano
5:04:26 PM
               Debate by Senator Rouson
               Introduction to Amendment Barcode No. 436012 by Chair Gainer
5:05:02 PM
               Explanation of Amendment Barcode No. 436012 by Senator Latvala
5:05:17 PM
               Closure waived on Amendment Barcode No. 436012 by Senator Latvala
5:05:33 PM
5:05:41 PM
               Amendment Barcode No. 436012 adopted
               Ryan Patmintra, Tampa Bay Partnership waives in support
5:05:59 PM
               Ramond Chiaramonte, Executive Director, Tampa Bay Area Regional Transportation Authority waives in
5:06:03 PM
support
5:06:13 PM
               Whit Blanton, Executive Director, Forward Pinellas waives in support
5:06:43 PM
               Closure waived on SB 1672
5:07:13 PM
               Roll call on CS/SB 1672 by Administrative Assistant, Marilyn Hudson
5:07:25 PM
               CS/SB 1672 reported favorably
               Introduction to SB 1060 by Chair Gainer
5:08:11 PM
               Explanation of SB 1060 by Senator Rader
5:08:20 PM
               Lena Juarez, Florida State Bee Keepers Association waives in support
5:08:53 PM
               Comments by Senator Rouson
5:09:07 PM
5:09:35 PM
               Comments by Chair Gainer
               Comments by Senator Baxley
5:09:48 PM
               Closure waived on SB 1060 by Senator Rader
5:10:11 PM
5:11:07 PM
               Roll call on SB 1060 by Administrative Assistant, Marilyn Hudson
5:11:20 PM
               SB 1060 reported favorably
5:11:48 PM
               Introduction to SB 284 by Chair Gainer
5:11:59 PM
               Explanation of SB 284 by Senator Baxley
               Closure waived on SB 284 by Senator Baxley
5:13:27 PM
               Roll call on SB 284 by Administrative Assistant, Marilyn Hudson
5:15:02 PM
5:15:12 PM
               SB 284 reported favorably
5:15:20 PM
               Introduction to SB 444 by Chair Gainer
5:15:33 PM
               Explanation of SB 444 by Senator Baxley
5:17:22 PM
               Introduction to Amendment Barcode No. 186252 by Chair Gainer
               Explanation of Amendment Barcode No. 186252 by Senator Baxley
5:17:32 PM
               Closure waived on Amendment Barcode No. 186252 by Senator Baxley
5:17:58 PM
5:18:05 PM
               Amendment Barcode No. 186252 adopted
5:18:27 PM
               Closure waived on SB 444 by Senator Baxley
5:18:57 PM
               Roll call on CS/SB 444 by Administrative Assistant, Marilyn Hudson
5:19:07 PM
               CS/SB 444 reported favorably
5:19:42 PM
               Introduction to SB 784 by Senator Rouson
5:19:48 PM
               Explanation of SB 784 by Chair Gainer
5:21:41 PM
               Introduction to Amendment Barcode No. 137954 by Senator Rouson
5:21:47 PM
               Explanation of Amendment Barcode No. 137954 by Chair Gainer
5:23:12 PM
               Introduction to Amendment Barcode No. 554286 by Senator Rouson
5:23:21 PM
               Explanation of Amendment Barcode No. 554286 by Chair Gainer
               Amendment Barcode No. 554286 adopted
5:24:33 PM
5:24:39 PM
               Closure waived on Amendment Barcode No. 137954 by Chair Gainer
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5:24:52 PM	Amendment Barcode No. 13/954 adopted
5:25:12 PM	Tim Qualls, Executive Director, Florida Tax Collectors Association waives in support
5:25:33 PM	Closure waived on SB 784 by Chair Gainer
5:25:43 PM	Roll call on CS/SB 784 by Administrative Assistant, Marilyn Hudson
5:25:56 PM	CS/SB 784 reported favorably
5:26:06 PM	Comments by Senator Rouson
5:26:35 PM	Comments by Senator Baxley
5:27:14 PM	Senator Rouson moves to adjourn
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