

Tab 1	SB 246 by Gruters (CO-INTRODUCERS) Rodriguez; Identical to H 00231 Specialty License Plates/Ultimate Fighting Championship (UFC)
Tab 2	SPB 7012 by TR; OGSR/Department of Highway Safety and Motor Vehicles

The Florida Senate
COMMITTEE MEETING EXPANDED AGENDA

TRANSPORTATION
Senator Avila, Chair

MEETING DATE: Tuesday, December 2, 2025

TIME: 1:00—3:00 p.m.

PLACE: *Mallory Horne Committee Room, 37 Senate Building*

MEMBERS: Senator Avila, Chair; Senators Arrington, Davis, Jones, Martin, McClain, Truenow, and Wright

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	SB 246 Gruters (Identical H 231)	Specialty License Plates/Ultimeate Fighting Championship (UFC); Directing the Department of Highway Safety and Motor Vehicles to develop an Ultimate Fighting Championship (UFC) license plate; providing for distribution and use of fees collected from the sale of the plate, etc. TR 12/02/2025 Favorable ATD FP	Favorable Yeas 5 Nays 1
Consideration of proposed bill:			
2	SPB 7012	OGSR/Department of Highway Safety and Motor Vehicles; Amending a provision which provides an exemption from public records requirements for information received by the Department of Highway Safety and Motor Vehicles as a result of an investigation or examination of a department-authorized private rebuilt inspection provider; amending provisions which provide exemptions from public records requirements for information received by the department as a result of an investigation or examination of a person suspected of having violated certain laws, rules, or orders; removing the scheduled repeal of such exemptions, etc.	Submitted and Reported Favorably as Committee Bill Yeas 6 Nays 0
3	Discussion on the Comprehensive Airport Infrastructure Progam		Discussed
Other Related Meeting Documents			

The Florida Senate
BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Committee on Transportation

BILL: SB 246

INTRODUCER: Senators Gruters and Rodriguez

SUBJECT: Specialty License Plates/Ultimate Fighting Championship (UFC)

DATE: December 2, 2025

REVISED: _____

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	Shutes	Vickers	TR	Favorable
2.			ATD	
3.			FP	

I. Summary:

SB 246 authorizes the Department of Highway Safety and Motor Vehicles (DHSMV) to create a new specialty license plate for the Ultimate Fighting Championship (UFC). The annual use fee for the plate is \$25.

Proceeds of the sale of the UFC specialty license plate will be distributed to the UFC Foundation, Inc., to support charities and nonprofits in the state of Florida that align with the foundation's mission and goals, such as children's hospitals, support for first responders and the military, and youth advocacy and mentorship, and to fund the development and operation of youth mentorship programs in partnership with local law enforcement agencies. The organization may use up to 10 percent of the proceeds for marketing and promotion of the plate.

The estimated fiscal impact associated with the implementation of the new specialty license plate is \$8,160.¹ See **Section V. Fiscal Impact Statement.**

The bill takes effect October 1, 2026.

II. Present Situation:

UFC Foundation

The UFC Foundation is a Nevada not-for-profit corporation registered with the Nevada Department of State.² According to the Foundation's website: "Established in 2021, the UFC Foundation is dedicated to making a positive impact on the community by advocating for youth, arts and education, public service, equality, sustainability, growing the sport of MMA, and those

¹ DHSMV, *2026 Legislative Bill Analysis: SB 246* (October 21, 2025) at p. 6 (on file with the Senate Committee on Transportation)

² Nevada Department of State: Division of Corporations, *UFC Foundation, Inc.* [SilverFlume Nevada's Business Portal to start/manage your business](#), Entity Number E11683632021-4 (November 19, 2025).

who fight to overcome critical and life-threatening illnesses”.³ In 2023-24, UFC and the UFC Foundation partnered with 148 non-profit organizations in eight countries around the world (U.S., Australia, Brazil, Canada, France, Jamaica, Mexico, and the United Kingdom). By producing a series of fundraising campaigns throughout the year, UFC charitable partners received gifts and direct donations to help further their respective missions and goals.⁴

Specialty License Plates

According to the DHSMV, as of October 2025, there are 132 specialty license plates authorized by the Legislature. Of these plates, 118 are available for immediate purchase and 14 are in the presale process.⁵ Specialty license plates are available to an owner or lessee of a motor vehicle who is willing to pay an annual use fee, ranging from \$15 to \$25, paid in addition to required license taxes and service fees.⁶ The annual use fees are distributed to organizations in support of a particular cause or charity signified on the plate’s design and designated in statute.⁷

Authorization of Specialty License Plates

In order to establish a specialty license plate (after the plate is approved by law) s. 320.08053, F.S., requires the following actions within certain timelines:

- Within 60 days, the organization must submit an art design for the plate, in a medium prescribed by the DHSMV;
- Within 120 days, the DHSMV must establish a method to issue presale vouchers for the specialty license plate; and
- Within 24 months after the presale vouchers are established, the organization must obtain a minimum of 3,000 voucher sales before manufacturing of the plate may begin.⁸

If the minimum sales requirement has not been met by the end of the 24-month presale period, then the DHSMV will discontinue the plate and issuance of presale vouchers.⁹ Upon discontinuation, a purchaser of a presale voucher may use the annual use fee as a credit towards any other specialty license plate or apply for a refund with the DHSMV.¹⁰

New specialty license plates that have been approved by law but are awaiting issuance will be issued in the order they appear in s. 320.08058, F.S., provided that presale requirements have been met. If the next listed specialty license plate has not met the presale requirement, the DHSMV will proceed in the order provided in s. 320.08058, F.S., to identify the next qualified specialty license plate that has met the presale requirement.¹¹

³ UFC Foundation, [UFC Foundation | UFC](#), (last visited November 19, 2025).

⁴ *Id.*

⁵ DHSMV, *supra* note 1, at 2.

⁶ Section 320.08056(3)(d), F.S., provides that except if specifically provided in s. 320.08056(4), the annual use fee for a specialty license plate is \$25.

⁷ Section 320.08058, F.S.

⁸ Chapter 2022-189, Laws of Fla., extended the presale requirement by an additional 24 months for an approved specialty license plate organization that, as of June 15, 2022, is in the presale period but had not recorded at least 3,000 voucher sales.

⁹ Section 320.08058(3), F.S., provides that any collegiate plate established after October 1, 2002, must comply with the requirements of s. 320.08053, F.S., other than the presale voucher requirements in s. 320.08053(2)(b), F.S., and be specifically authorized by the Legislature.

¹⁰ Section 320.08053(2)(b), F.S.

¹¹ Section 320.08053(3)(a), F.S.

The Department must discontinue the issuance of an approved specialty license plate if the number of valid specialty license plate registrations falls below 3,000 (4,000 for out-of-state college or university specialty license plates), for at least 12 consecutive months and must mail a warning letter to the sponsoring organization following the first month in which the total number of valid specialty license plate registrations is below the minimum number of plates.¹²

If the Legislature has approved 135 or more specialty license plates, the DHSMV may not make any new specialty license plates available for design or issuance until a sufficient number of plates are discontinued so that the number of plates being issued does not exceed 135.¹³

Use of Specialty License Plate Fees

The annual use fees collected by an organization and any interest earned from the fees may be expended only for use in this state unless the annual use fee is derived from the sale of specified United States Armed Forces and veterans-related specialty plates.¹⁴ Additionally, organizations must adhere to certain accountability requirements, including an annual audit or attestation document affirming that funds received have been spent in accordance with applicable statutes.¹⁵

The annual use fees collected by an organization and the interest earned from those fees may not be used for commercial or for-profit activities, or general or administrative expenses, unless authorized by s. 320.08058, F.S.¹⁶ Additionally, the annual use fees and interest earned from those fees may not be used for the purpose of marketing to, or lobbying, entertaining, or rewarding, any employee of a governmental agency that is responsible for the sale and distribution of specialty license plates, or any elected member or employee of the Legislature.¹⁷

III. Effect of Proposed Changes:

The bill amends s. 320.08058, F.S., to authorize the DHSMV to create a new specialty license plate for the UFC. The annual use fee for the plate is \$25. The plate must bear the colors and design approved by the DHSMV, with the word “Florida” at the top of the plate and the words “UFC Lives Here” at the bottom of the plate.

Proceeds of the sale of the UFC specialty license plate will be distributed to the UFC Foundation, Inc. The organization may use up to 10 percent of the proceeds for marketing and promotion of the plate. The remaining proceeds will support charities and nonprofits in the state of Florida that align with the foundation’s mission and goals, such as children’s hospitals, support for first responders and the military, and youth advocacy and mentorship, and to fund the

¹² Section 320.08056(8)(a), F.S. These requirements do not apply to certain categories of plates, including: a) in-state collegiate license plates established under s. 320.08058(3), F.S.; b) license plates of institutions in the State University System; c) specialty license plates that have statutory eligibility limitations for purchase; d) specialty license plates for which annual use fees are distributed by a foundation for student and teacher leadership programs and teacher recruitment and retention; or e) Florida Professional Sports Team specialty license plates established under s. 320.08058(9), F.S.

¹³ Section 320.08053(3)(b), F.S.

¹⁴ Section 320.08056(10)(a), F.S.

¹⁵ Section 320.08062, F.S.; Such fees may be used to pay for the cost of this required audit or report. See s. 320.08056(10)(a), F.S.

¹⁶ Section 320.08056(10)(a), F.S.

¹⁷ Section 320.08056(11), F.S.

development and operation of youth mentorship programs in partnership with local law enforcement agencies.

The bill takes effect October 1, 2026.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

If the specialty license plate is produced, the UFC Foundation, Inc., will receive the annual use fees associated with sales of the plate.

C. Government Sector Impact:

The estimated fiscal impact associated with the bill is \$8,160.¹⁸

VI. Technical Deficiencies:

None.

¹⁸ DHSMV, *supra* note 1.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill amends section 320.08058 of the Florida Statutes.

IX. Additional Information:**A. Committee Substitute – Statement of Changes:**

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Gruters

22-00369A-26

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A bill to be entitled

An act relating to specialty license plates; amending s. 320.08058, F.S.; directing the Department of Highway Safety and Motor Vehicles to develop an Ultimate Fighting Championship (UFC) license plate; providing for distribution and use of fees collected from the sale of the plate; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (136) is added to section 320.08058, Florida Statutes, to read:

320.08058 Specialty license plates.—

(136) ULTIMATE FIGHTING CHAMPIONSHIP (UFC) LICENSE PLATES.—

(a) The department shall develop an Ultimate Fighting Championship (UFC) license plate as provided in this section and s. 320.08053. The plate must bear the colors and design approved by the department. The word "Florida" must appear at the top of the plate, and the words "UFC Lives Here" must appear at the bottom of the plate.

(b) The annual use fees from the sale of the plate must be distributed to the UFC Foundation, a nonprofit corporation under s. 501(c)(3) of the Internal Revenue Code, which may use up to 10 percent of the proceeds to promote and market the plate. The UFC Foundation shall use the remainder of the proceeds to support charities and nonprofits in this state that align with the foundation's mission and goals, such as children's hospitals, support for first responders and the military, and

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youth advocacy and mentorship, and to fund the development and operation of youth mentorship programs in partnership with local law enforcement agencies.

Section 2. This act shall take effect October 1, 2026.

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APPEARANCE RECORD

SB 246

Bill Number or Topic

12/02/2025

Meeting Date

Transportation (Committee)

Committee

Deliver both copies of this form to
Senate professional staff conducting the meeting

Amendment Barcode (if applicable)

Name

Brian Smith - QFC Foundation

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Speaking:



For



Against



Information

OR

Waive Speaking:



In Support



Against

PLEASE CHECK ONE OF THE FOLLOWING:I am appearing without
compensation or sponsorship.I am a registered lobbyist,
representing:I am not a lobbyist, but received
something of value for my appearance
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While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

The Florida Senate
BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Committee on Transportation

BILL: SB 7012

INTRODUCER: Transportation Committee

SUBJECT: OGSR/Department of Highway Safety and Motor Vehicles

DATE: December 2, 2025

REVISED: _____

ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1. Shutes	Vickers		TR Submitted As Comm. Bill/Fav

I. Summary:

SB 7012 saves from repeal the current public record exemptions for information held by the Department of Highway Safety and Motor Vehicles (DHSMV) as a result of an investigation or examination of:

- Suspected violations of ch. 319, F.S., relating to motor vehicle titles;
- Suspected violations of ch. 320, F.S., relating to motor vehicle registrations and motor vehicle dealer and manufacturer licensing;
- Suspected violations of ch. 322, F.S., relating to driver licenses and identification cards; and
- Suspected violations of s. 319.1414, F.S., by private rebuilt inspection providers.

These exemptions are subject to the Open Government Sunset Review Act and stand to be repealed on October 2, 2026 unless reenacted by the Legislature. The bill saves these exemptions from repeal by deleting the scheduled repeal date.

The bill is not expected to affect state and local government revenues and expenditures.

The bill takes effect October 1, 2026.

II. Present Situation:

Public Records Law

The State Constitution provides that the public has the right to inspect or copy records made or received in connection with official governmental business.¹ This applies to the official business of any public body, officer, or employee of the state, including all three branches of state government, local governmental entities, and any person acting on behalf of the government.²

¹ FLA. CONST. art. I, s. 24(a).

² *Id.* See also, *Sarasota Citizens for Responsible Gov't v. City of Sarasota*, 48 So. 3d 755, 762-763 (Fla. 2010).

Chapter 119, F.S., known as the Public Records Act, constitutes the main body of public records laws.³ The Public Records Act states that:

[i]t is the policy of this state that all state, county, and municipal records are open for personal inspection and copying by any person. Providing access to public records is a duty of each agency.⁴

The Public Records Act typically contains general exemptions that apply across agencies. Agency- or program-specific exemptions often are placed in the substantive statutes relating to that particular agency or program.

The Public Records Act does not apply to legislative or judicial records.⁵ Legislative records are public pursuant to s. 11.0431, F.S. Public records exemptions for the Legislature are codified primarily in s. 11.0431(2)-(3), F.S., and adopted in the rules of each house of the legislature.

Section 119.011(12), F.S., defines “public records” to include:

[a]ll documents, papers, letters, maps, books, tapes, photographs, films, sound recordings, data processing software, or other material, regardless of the physical form, characteristics, or means of transmission, made or received pursuant to law or ordinance or in connection with the transaction of official business by any agency.

The Florida Supreme Court has interpreted this definition to encompass all materials made or received by an agency in connection with official business which are used to “perpetuate, communicate, or formalize knowledge of some type.”⁶

The Florida Statutes specify conditions under which public access to governmental records must be provided. The Public Records Act guarantees every person’s right to inspect and copy any state or local government public record at any reasonable time, under reasonable conditions, and under supervision by the custodian of the public record.⁷ A violation of the Public Records Act may result in civil or criminal liability.⁸

Only the Legislature may create an exemption to public records requirements.⁹ An exemption must be created by general law and must specifically state the public necessity justifying the exemption.¹⁰ Further, the exemption must be no broader than necessary to accomplish the stated purpose of the law. A bill enacting an exemption may not contain other substantive provisions¹¹

³ Public records laws are found throughout the Florida Statutes.

⁴ Section 119.01(1), F.S.

⁵ *Locke v. Hawkes*, 595 So. 2d 32, 34 (Fla. 1992); see also *Times Pub. Co. v. Ake*, 660 So. 2d 255 (Fla. 1995).

⁶ *Shevin v. Byron, Harless, Schaffer, Reid and Assoc. Inc.*, 379 So. 2d 633, 640 (Fla. 1980).

⁷ Section 119.07(1)(a), F.S.

⁸ Section 119.10, F.S. Public records laws are found throughout the Florida Statutes, as are the penalties for violating those laws.

⁹ FLA. CONST. art. I, s. 24(c).

¹⁰ *Id.*

¹¹ The bill may, however, contain multiple exemptions that relate to one subject.

and must pass by a two-thirds vote of the members present and voting in each house of the Legislature.¹²

When creating a public records exemption, the Legislature may provide that a record is “exempt” or “confidential and exempt.” There is a difference between records the Legislature has determined to be exempt from the Public Records Act and those which the Legislature has determined to be exempt from the Public Records Act *and confidential*.¹³ Records designated as “confidential and exempt” are not subject to inspection by the public and may only be released under the circumstances defined by statute.¹⁴ Records designated as “exempt” may be released at the discretion of the records custodian under certain circumstances.¹⁵

Open Government Sunset Review Act

The provisions of s. 119.15, F.S., known as the Open Government Sunset Review Act (the Act), prescribe a legislative review process for newly created or substantially amended public records or open meetings exemptions,¹⁶ with specified exceptions.¹⁷ The Act requires the repeal of such exemption on October 2nd of the fifth year after creation or substantial amendment; in order to save an exemption from repeal, the Legislature must reenact the exemption or repeal the sunset date.¹⁸ In practice, many exemptions are continued by repealing the sunset date, rather than reenacting the exemption.

The Act provides that a public records or open meetings exemption may be created or maintained only if it serves an identifiable public purpose and is no broader than is necessary.¹⁹ An exemption serves an identifiable purpose if the Legislature finds that the purpose of the exemption outweighs open government policy and cannot be accomplished without the exemption and it meets one of the following purposes:

- It allows the state or its political subdivision to effectively and efficiently administer a program, and administration would be significantly impaired without the exemption;²⁰
- It protects sensitive, personal information, the release of which would be defamatory or would jeopardize an individual’s safety. If this public purpose is cited as the basis of an exemption, however, only personal identifying information is exempt;²¹ or
- It protects information of a confidential nature concerning entities, such as trade or business secrets.²²

¹² FLA. CONST. art. I, s. 24(c).

¹³ *WFTV, Inc. v. The Sch. Bd. of Seminole County*, 874 So. 2d 48, 53 (Fla. 5th DCA 2004).

¹⁴ *Id.*

¹⁵ *Williams v. City of Minneola*, 575 So. 2d 683 (Fla. 5th DCA 1991).

¹⁶ Section 119.15, F.S. Section 119.15(4)(b), F.S., provides that an exemption is considered to be substantially amended if it is expanded to include more records or information or to include meetings.

¹⁷ Section 119.15(2)(a) and (b), F.S., provides that exemptions required by federal law or applicable solely to the Legislature or the State Court System are not subject to the Open Government Sunset Review Act.

¹⁸ Section 119.15(3), F.S.

¹⁹ Section 119.15(6)(b), F.S.

²⁰ Section 119.15(6)(b)1., F.S.

²¹ Section 119.15(6)(b)2., F.S.

²² Section 119.15(6)(b)3., F.S.

The Act also requires specified questions to be considered during the review process.²³ In examining an exemption, the Act directs the Legislature to question the purpose and necessity of reenacting the exemption.

If, in reenacting an exemption or repealing the sunset date, the exemption is expanded, then a public necessity statement and a two-thirds vote for passage are again required.²⁴ If the exemption is reenacted or saved from repeal without substantive changes or if the exemption is narrowed, then a public necessity statement and a two-thirds vote for passage are *not* required. If the Legislature allows an exemption to expire, the previously exempt records will remain exempt unless otherwise provided by law.²⁵

DHSMV Investigations and Examinations

The Department of Highway Safety and Motor Vehicles (DHSMV) has jurisdiction to administer multiple chapters of the Florida Statutes with various degrees of investigative authority. In 2021, the Legislature created four public record exemptions for information received by DHSMV as a result of certain investigations and examinations.²⁶

The exemptions cover records of active administrative investigations or examinations conducted by the DHSMV relating to private rebuilt vehicle inspection providers (PRVIPs),²⁷ motor vehicle certificates of title,²⁸ motor vehicle registrations, motor vehicle dealers and manufacturers,²⁹ driver licenses, and identification cards.³⁰

The Department may release information that is made confidential and exempt in furtherance of its official duties and responsibilities or, if released to another governmental agency, in the furtherance of that agency's official duties and responsibilities. The exemptions apply only during the pendency of administrative investigations. Once an investigation ceases to be active, administrative action by the Department has concluded, or the records are made part of a hearing or court proceeding, the respective exemption no longer applies and the records may be released to the public.

The covered records include any consumer complaints submitted to the Department, regulatory investigations performed by Department employees, and the resulting investigative files. Details

²³ Section 119.15(6)(a), F.S. The specified questions are:

- What specific records or meetings are affected by the exemption?
- Whom does the exemption uniquely affect, as opposed to the general public?
- What is the identifiable public purpose or goal of the exemption?
- Can the information contained in the records or discussed in the meeting be readily obtained by alternative means? If so, how?
- Is the record or meeting protected by another exemption?
- Are there multiple exemptions for the same type of record or meeting that it would be appropriate to merge?

²⁴ FLA. CONST. art. I, s. 24(c).

²⁵ Section 119.15(7), F.S.

²⁶ Ch. 2021-237, L.O.F.

²⁷ Section 319.1414(5), F.S.

²⁸ Section 319.25(7), F.S.

²⁹ Section 320.861(5), F.S.

³⁰ Section 322.71(5), F.S.

of an active administrative investigation are known only to the Department's investigators and other authorized DHSMV employees.³¹

DHSMV Response to Public Records Questionnaire

In order to determine how DHSMV is utilizing the public record exemptions legislative staff requested that DHSMV complete a questionnaire and provide supporting documentation relating to the operation of the relevant programs.

The table below summarizes the number of administrative investigations by program type by fiscal year:³²

Program Type	FY20-21	FY21-22	FY22-23	FY23-24	FY24-25	FY25-26	Total
Driver License Fraud Unit	3,350	4,277	3,734	3,320	3,300	1,572*	19,553
Motor Vehicle Fraud Unit	1,231	1,154	1,103	1,512	1,324	252*	6,576
Rebuilt (Department)	15,798	15,185	17,333	8,157	3,357	561*	60,391
Rebuilt (PRVIP)	69,261	88,278	101,146	105,145	114,779	16,711*	495,320
Combined Total							581,840

The DHSMV response stated that similar to the parallel exemption for active criminal investigative information, the purpose of the exemptions is to protect the integrity of active administrative investigations by preventing the subject or other unauthorized persons from learning the investigative details at a time when such knowledge could assist the subject evade detection of violations.³³

The Department noted that prior to the enactment of these exemptions, it received public record requests from subjects of administrative investigations or the subjects' attorneys, seeking the Department's complete investigative files in those matters.³⁴

The Department requested that the Legislature reenact the public record exemptions as currently codified.³⁵

³¹ Email from Jonas Marquez, Director of Legislative Affairs, Department of Highway Safety and Motor Vehicles, RE: OGSR Questionnaires, regarding public records exemptions for investigations and examinations (September 19, 2025)

³² Email from Jonas Marquez, Director of Legislative Affairs, Department of Highway Safety and Motor Vehicles, RE: Meeting Follow-Up, regarding public records exemptions for investigations and examinations (October 8, 2025)

³³ *Id.*

³⁴ *Id.*

³⁵ DHSMV, *supra* note 31 at 5.

III. Effect of Proposed Changes:

The bill removes the scheduled repeal of the four public record exemptions for certain investigatory and examination information received by DHSMV.

Section 1 amends s. 319.1414, F.S., to remove the scheduled repeal date for the public record exemption relating to investigations or examinations of suspected violations by private rebuilt inspection providers.

Section 2 amends s. 319.25, F.S., to remove the scheduled repeal date for the public record exemption relating to investigations or examinations of suspected violations of ch. 319, F.S., relating to motor vehicle titles.

Section 3 amends s. 320.861, F.S., to remove the scheduled repeal date for the public record exemption relating to investigations or examinations of suspected violations of ch. 320, F.S., relating to motor vehicle registrations and motor vehicle dealer and manufacturer licensing.

Section 4 amends s. 322.71, F.S., to remove the scheduled repeal date for the public record exemption relating to investigations or examinations of suspected violations of ch. 322, F.S., relating to driver licenses and identification cards.

The bill maintains the exempt status of the items above by deleting the scheduled October 2, 2026 repeal date.

The bill takes effect upon becoming a law.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

Vote Requirement

Article I, s. 24(c) of the State Constitution requires a two-thirds vote of the members present and voting for final passage of a bill creating or expanding an exemption to the public records disclosure requirements. This bill does not create or expand an exemption, and thus, the bill does not require a two-thirds vote to be enacted.

Public Necessity Statement

Article I, s. 24(c) of the State Constitution requires a bill creating or expanding an exemption to the public records disclosure requirements to state with specificity the public necessity justifying the exemption. This bill does not create or expand an exemption and thus, a statement of public necessity is not required.

Breadth of Exemption

Article I, s. 24(c) of the State Constitution requires an exemption to the public records disclosure requirements to be no broader than necessary to accomplish the stated purpose of the law. The exemptions in the bill do not appear to be broader than necessary to accomplish the purposes of the laws.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

V. Fiscal Impact Statement:**A. Tax/Fee Issues:**

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 319.1414, 319.25, 320.861, and 322.71.

IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

FOR CONSIDERATION By the Committee on Transportation

596-00456A-26

20267012pb

A bill to be entitled

An act relating to a review under the Open Government Sunset Review Act; amending s. 319.1414, F.S., which provides an exemption from public records requirements for information received by the Department of Highway Safety and Motor Vehicles as a result of an investigation or examination of a department-authorized private rebuilt inspection provider; removing the scheduled repeal of the exemption; amending ss. 319.25, 320.861, and 322.71, F.S., which provide exemptions from public records requirements for information received by the department as a result of an investigation or examination of a person suspected of having violated certain laws, rules, or orders; removing the scheduled repeal of such exemptions; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (5) of section 319.1414, Florida Statutes, is amended to read:

319.1414 Department-authorized private rebuilt inspection providers; investigations; examinations; proceedings; subpoenas and other process; witnesses; oaths; rules.—

(5) Information received by the department as a result of an investigation or examination conducted pursuant to this section is confidential and exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution until the investigation or examination ceases to be active or administrative action

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596-00456A-26

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taken by the department has concluded or been made part of a hearing or court proceeding. The department may release information that is made confidential and exempt under this subsection in furtherance of its official duties and responsibilities or, if released to another governmental agency, in the furtherance of that agency's official duties and responsibilities. ~~This subsection is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2026, unless reviewed and saved from repeal through reenactment by the Legislature.~~

Section 2. Subsection (7) of section 319.25, Florida Statutes, is amended to read:

319.25 Cancellation of certificates; investigations; examinations; proceedings; subpoenas and other process; witnesses; oaths; rules.—

(7) Information received by the department as a result of an investigation or examination conducted pursuant to this section is confidential and exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution until the investigation or examination ceases to be active or administrative action taken by the department has concluded or been made part of a hearing or court proceeding. The department may release information that is made confidential and exempt under this subsection in furtherance of its official duties and responsibilities or, if released to another governmental agency, in the furtherance of that agency's official duties and responsibilities. ~~This subsection is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2026, unless reviewed and~~

Page 2 of 4

CODING: Words ~~stricken~~ are deletions; words underlined are additions.

596-00456A-26

20267012pb

59 ~~saved from repeal through reenactment by the Legislature.~~

60 Section 3. Subsection (5) of section 320.861, Florida
61 Statutes, is amended to read:

62 320.861 Investigations; subpoenas and other process; oaths;
63 rules.—

64 (5) Information received by the department as a result of
65 an investigation or examination conducted pursuant to this
66 section is confidential and exempt from s. 119.07(1) and s.
67 24(a), Art. I of the State Constitution until the investigation
68 or examination ceases to be active or administrative action
69 taken by the department has concluded or been made part of a
70 hearing or court proceeding. The department may release
71 information that is made confidential and exempt under this
72 subsection in furtherance of its official duties and
73 responsibilities or, if released to another governmental agency,
74 in the furtherance of that agency's official duties and
75 responsibilities. ~~This subsection is subject to the Open
76 Government Sunset Review Act in accordance with s. 119.15 and
77 shall stand repealed on October 2, 2026, unless reviewed and
78 saved from repeal through reenactment by the Legislature.~~

79 Section 4. Subsection (5) of section 322.71, Florida
80 Statutes, is amended to read:

81 322.71 Investigations; examinations; proceedings; subpoenas
82 and other process; witnesses; oaths; rules.—

83 (5) Information received by the department as a result of
84 an investigation or examination conducted pursuant to this
85 section is confidential and exempt from s. 119.07(1) and s.
86 24(a), Art. I of the State Constitution until the investigation
87 or examination ceases to be active or administrative action

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20267012pb

88 taken by the department has concluded or been made part of a
89 hearing or court proceeding. The department may release
90 information that is made confidential and exempt under this
91 subsection in furtherance of its official duties and
92 responsibilities or, if released to another governmental agency,
93 in the furtherance of that agency's official duties and
94 responsibilities. ~~This subsection is subject to the Open
95 Government Sunset Review Act in accordance with s. 119.15 and
96 shall stand repealed on October 2, 2026, unless reviewed and
97 saved from repeal through reenactment by the Legislature.~~

98 Section 5. This act shall take effect October 1, 2026.



FDOT & FLORIDA'S AVIATION NETWORK

Jared W. Perdue, P.E. | FDOT Secretary

December 2, 2025

Florida Senate Committee on Transportation



FLORIDA'S AVIATION NETWORK: BY THE NUMBERS



PUBLIC-USE
AIRPORTS



AIRPORTS WITH
COMMERCIAL
SERVICE



PRIVATE-USE
AIRPORTS



MILITARY
AVIATION
FACILITIES

**ONLY STATE IN THE U.S.
TO HAVE 4 LARGE-HUB
COMMERCIAL AIRPORTS**



FDOT'S ROLE IN FLORIDA'S AVIATION INDUSTRY

FDOT's continued prioritization of airport infrastructure improvements has solidified Florida's place as a national & global leader in aviation

AVIATION INVESTMENTS

**\$1.8
BILLION**

*HISTORIC
FY 2019-2025*

**\$306
MILLION**

*CURRENT
FY 2025-2026*

**\$1.4
BILLION**

*5-YEAR WORK
PROGRAM
FY 2026-2030*



FDOT's Work Program prioritizes **all airports** with projects programmed across the state



AVIATION FUNDING PROGRAMS

AVIATION GRANT PROGRAM

Provides financial assistance to Florida's airports in the areas of safety, security, preservation, capacity improvement, land acquisition, planning, and economic development.

STRATEGIC AIRPORT INVESTMENT PROJECTS

Provides financial assistance to Florida's airports for important access and on-airport capacity improvements that further maximize opportunities in tourism, international trade, and logistics.

PUBLIC USE AIRPORTS IN RURAL COMMUNITIES

Provides additional financial assistance for select capacity and economic development projects for airports located in rural communities.

STRATEGIC INTERMODAL SYSTEM PROJECTS

Florida's 22 designated Strategic Intermodal System airports are of statewide and interregional significance. Projects increase capacity for the movement of people and goods.





SUPPORTING AIRPORTS IN ADDITION TO INVESTMENTS

SAFETY
INSPECTIONS

SITE
APPROVALS

AIRSPACE
PROTECTION

LICENSING &
CERTIFICATIONS

DISASTER
PREPAREDNESS

GEOENGINEERING
COMPLIANCE

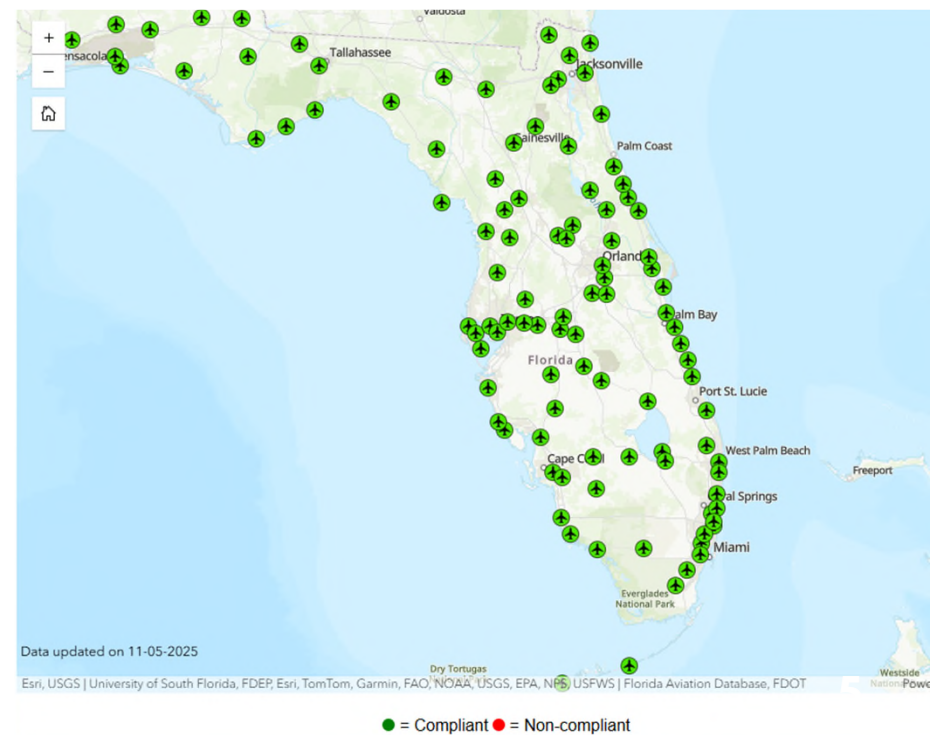
SYSTEM
PLANNING

5



PROTECTING FLORIDA'S SKIES

- Commitment to transparency & accountability
- Reinforced expectations to airports with continued communications
- Developed webpage for airport accountability and where citizens can report suspicious activities
- Interactive map routinely updated for monthly airport reporting compliance





AIRPORT INFRASTRUCTURE PROGRAM

Ensuring safety, accountability & transparency across Florida's aviation network

REPORTING MEASURES INCLUDE:

Identification of airport infrastructure subject to inspection & their respective schedules

Preventative maintenance program for routine maintenance of airport infrastructure

Plan to complete any repairs, rehabilitation, or reconstruction of airport infrastructure

Progress report of inspections & their outcomes, preventative maintenance, & infrastructure repairs



STATUS OF CERTIFICATION SUBMISSIONS

ALL COMMERCIAL SERVICE
AIRPORTS HAVE CERTIFIED
THEIR COMPREHENSIVE
AIRPORT INFRASTRUCTURE
PROGRAM



100%
COMPLIANCE





CURRENT & FUTURE CHALLENGES

The trends we're focusing on among Florida's commercial airports:

INFRASTRUCTURE



Safety



Capacity



Maintenance & Preservation

WORKFORCE DEVELOPMENT



Air Traffic Controllers



Pilots



Aviation Maintenance Professionals



FLORIDA HAS THE
**2ND HIGHEST
PASSENGER
BOARDING RATES**
IN THE U.S.



**A STRONG WORKFORCE
IS NEEDED TO SUPPORT
THE GROWTH OF
FLORIDA'S AVIATION
INDUSTRY**



SOLUTION-ORIENTED DECISIONS

STRATEGIC & RESPONSIBLE INVESTMENTS IN



PARKING



SECURITY
CHECKPOINTS



TERMINAL
CAPACITY



RUNWAYS &
TAXIWAYS



BAGGAGE
HANDLING

ALLOW FOR THE **BEST CUSTOMER SERVICE
EXPERIENCE** FROM START TO FINISH



THANK YOU



Jack Rogers
FDOT Legislative Affairs Director

Jack.Rogers@dot.state.fl.us

(850) 414-4147

Panelists:

Miami International Airport (MIA)

* Ralph Cutié - Director & Chief Executive Officer

Greater Orlando Aviation Authority (GOAA)

* Kathleen Sharman - Chief Financial Officer

Tampa International Airport (TIA)

* Smitha Radhakrishnan - Chief Development Officer

Broward County Aviation Department (FLL)

* Michael Nonnemacher A.A.E., I.A.P. - Aviation Chief Operating Officer

12/02/2025

Meeting Date
Senate Transportation

Committee

The Florida Senate
APPEARANCE RECORD

Deliver both copies of this form to
Senate professional staff conducting the meeting

DUPLICATE

FDOT & Florida's Aviation Network

Bill Number or Topic

Amendment Barcode (if applicable)

Name **Jared Perdue**

Phone **850-414-4147**

Address **615 Suwannee St.**

Email **jack.rogers@dot.state.fl.us**

Street

Tallahassee

FL

32399

City

State

Zip

Speaking: ☐ For ☐ Against ☒ Information **OR** Waive Speaking: ☐ In Support ☐ Against

PLEASE CHECK ONE OF THE FOLLOWING:

☐ I am appearing without
compensation or sponsorship.

☒ I am a registered lobbyist,
representing:

☐ I am not a lobbyist, but received
something of value for my appearance
(travel, meals, lodging, etc.),
sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

Deliver both copies of this form to
Senate professional staff conducting the meeting

Bill Number or Topic

Amendment Barcode (if applicable)

12/2/25

Meeting Date

TRANSPORTATION

Committee

Name

RAUPH CUTIE

Phone

3/ 876-7066

Address

MIAMI INTERNATIONAL AIRPORT

Email

RCUTIE@FLYMIAMI.COM

Street

MIAMI

City

FL.

State

33102

Zip

Speaking:

☐

For

☐

Against

☐

Information

OR

Waive Speaking:

☐

In Support

☐

Against

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S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

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Bill Number or Topic

Amendment Barcode (if applicable)

Meeting Date

Committee

Name

Phone

Address

Street

Email

City

State

Zip

Speaking:

☐

For

☐

Against

☒

Information

OR

Waive Speaking:

☐

In Support

☐

Against

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S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

Deliver both copies of this form to
Senate professional staff conducting the meeting

DECEMBER, 2, 2025

Meeting Date

TRANSPORTATION

Committee

Bill Number or Topic

Amendment Barcode (if applicable)

Name

MICHAEL NONNEMACHER

Phone

954-682-3071

Address

320 TERMINAL DRIVE Suite 205

Email

MNONNEMACHER@BRANAP.ORG

Street

Ft. Lauderdale, FL

City

State

33315

Zip

Speaking:

☐

For

☐

Against

☒

Information

OR

Waive Speaking:

☐

In Support

☐

Against

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S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

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Senate professional staff conducting the meeting

Bill Number or Topic

Amendment Barcode (if applicable)

Meeting Date

Committee

Name

Phone

Address

Email

Street

City

State

Zip

Speaking:

☐

For

☐

Against

☒

Information

OR

Waive Speaking:

☐

In Support

☐

Against

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This form is part of the public record for this meeting.

S-001 (08/10/2021)



Florida Senate

Kristen Arrington

Senator, District 25

District Office:

3 Courthouse Square
Room 219
Kissimmee, FL, 34741
(407) 846-5187

Tallahassee Office:

210 Senate Building
404 S. Monroe St.
Tallahassee, FL 32399-
1300
(850) 487-5025

Staff:

Zoe Karabenick
Senior Legislative Aide

Monica Smith
District Legislative
Aide

Ana Villalobos
District Legislative
Aide

Francis Briones
District Legislative
Aide

Committees:

Vice Chair of
Commerce & Tourism
Committee

Appropriations
Committee on
Agriculture,
Environment, and
General Government

Appropriations
Committee on
Transportation,
Tourism, and Economic
Development

Environment and
Natural Resources

Fiscal Policy

Governmental
Oversight and
Accountability

Transportation

December 1, 2025

The Honorable Bryan Avila
309 Senate Building
404 South Monroe Street
Tallahassee, FL 32399-1100

Dear Chair Avila,

I am respectfully requesting to be excused from tomorrow's Transportation Committee meeting. I sincerely apologize for the late notice.

Thank you for your consideration. Please do not hesitate to reach out should you have any questions.

Respectfully,

Senator Kristen Arrington

CC: Rob Vickers, Staff Director
Marilyn Hudson, Committee Administrative Assistant



THE FLORIDA SENATE

Tallahassee, Florida 32399-1100

COMMITTEES:

Rules, *Vice Chair*
Appropriations Committee on Pre-K - 12 Education
Community Affairs
Education Postsecondary
Finance and Tax
Fiscal Policy
Military and Veterans Affairs, Space, and
Domestic Security
Transportation

SENATOR SHEVRIN D. "SHEV" JONES

34th District

November 25, 2025

The Honorable Senator Bryan Avila

Chairman, Transportation Committee

309 Senate Building

404 South Monroe Street

Tallahassee, FL 32399

Dear Chairman Avila,

I respectfully request an excused absence from the Tuesday, December 2, 2025, Transportation Committee at 1:00 p.m.

Thank you in advance for considering this request. If you have any questions, comments, or concerns, please do not hesitate to contact me or my office.

Sincerely,

A handwritten signature in blue ink, appearing to read "Shev Jones", is written over a light blue circular background.

Shevrin D. "Shev" Jones

Florida State Senator – Senate District 34

REPLY TO:

☐ 606 NW 183rd Street, Miami Gardens, Florida 33169 (305) 493-6022

☐ 214 Senate Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5034

Senate's Website: www.flsenate.gov

BEN ALBRITTON
President of the Senate

JASON BRODEUR
President Pro Tempore

CourtSmart Tag Report

Room: SB 37
Case No.:
Caption: Senate Transportation Committee

Type:
Judge:

Started: 12/2/2025 1:02:33 PM
Ends: 12/2/2025 2:56:49 PM **Length:** 01:54:17

1:02:34 PM Chair Avila calls meeting to order
1:02:38 PM Roll call
1:02:49 PM Quorum announced
1:03:14 PM Chair Avila, Senators Arrington and Jones are excused
1:03:20 PM Pledge of Allegiance
1:03:30 PM Chair Avila with opening comments
1:04:07 PM Tab 1, SB 246 by Senator Gruters
1:04:22 PM Explanation of SB 246 by Senator Rodriguez, Specialty License Plates/Ultimate Fighting Championship (UFC)
1:04:58 PM Chair Avila
1:05:35 PM Speaker Brian Smith, UFC Foundation
1:06:05 PM Chair Avila
1:06:18 PM Closure waived
1:06:21 PM Roll call
1:06:32 PM SB 246 reported favorably
1:06:53 PM Chair Avila introduced Tab 2, Chair passed to Senator Davis
1:07:14 PM Chair Davis introduced Consideration of proposed bill: SPB 7012, OGSR/Department of Highway Safety and Motor Vehicles
1:07:18 PM Chair Avila with explanation of bill
1:08:42 PM Chair Davis
1:09:17 PM Chair Avila moves that SPB 7012 be submitted as a Committee Bill
1:09:20 PM Roll call
1:09:39 PM SPB 7012 reported favorably as a Committee Bill
1:09:48 PM Chair passed to Chair Avila
1:10:12 PM Tab 3, Discussion on the Comprehensive Airport Infrastructure Program
1:11:18 PM Secretary Jared Perdue, Department of Transportation
1:21:32 PM Chair Avila
1:23:09 PM Senator Wright
1:23:16 PM Secretary Perdue
1:23:24 PM Senator Wright
1:23:29 PM Secretary Perdue
1:23:39 PM Senator Davis
1:23:54 PM Secretary Perdue
1:24:29 PM Senator Davis
1:24:47 PM Secretary Perdue
1:25:39 PM Senator Davis
1:25:59 PM Secretary Perdue
1:26:37 PM Senator Davis
1:27:24 PM Secretary Perdue
1:28:30 PM Chair Avila
1:29:16 PM Secretary Perdue
1:30:14 PM Chair Avila

1:30:42 PM Secretary Perdue
1:32:17 PM Chair Avila
1:32:54 PM Secretary Perdue
1:35:11 PM Chair Avila
1:35:47 PM Secretary Perdue
1:37:31 PM Chair Avila
1:38:47 PM Chair Avila with Introduction of Panelist
1:40:47 PM Mr. Brad Frial, Orlando International Airport
1:47:07 PM Chair Avila
1:47:27 PM Mr. Ralph Cutie, Miami International Airport
1:55:09 PM Chair Avila
1:55:34 PM Mr. Michael Nonnemacher, Fort Lauderdale International Airport
2:03:04 PM Chair Avila
2:03:25 PM Ms. Smitha Radhakrishnan, Tampa International Airport
2:08:42 PM Chair Avila
2:08:55 PM Senator Martin
2:09:47 PM Mr. Michael Nonnemacher
2:10:50 PM Senator Martin
2:11:24 PM Mr. Michael Nonnemacher
2:12:10 PM Senator Davis
2:13:20 PM Mr. Ralph Cutie
2:15:11 PM Ms. Smitha Radhakrishnan
2:16:19 PM Mr. Michael Nonnemacher
2:19:11 PM Mr. Brad Frial
2:20:42 PM Senator Davis
2:21:27 PM Mr. Ralph Cutie
2:22:42 PM Mr. Michael Nonnemacher
2:23:38 PM Mr. Brad Frial
2:25:05 PM Senator Davis
2:26:07 PM Ms. Smitha Radhakrishnan
2:26:26 PM Senator Davis
2:26:38 PM Ms. Smitha Radhakrishnan
2:26:49 PM Mr. Michael Nonnemacher
2:27:57 PM Mr. Brad Frial
2:29:59 PM Mr. Ralph Cutie
2:31:41 PM Chair Avila
2:31:45 PM Senator Wright
2:32:19 PM Chair Avila
2:33:06 PM Mr. Ralph Cutie
2:34:39 PM Mr. Michael Nonnemacher
2:36:03 PM Mr. Brad Frial
2:37:00 PM Ms. Smitha Radhakrishnan
2:37:06 PM Chair Avila
2:38:24 PM Mr. Brad Frial
2:40:37 PM Mr. Ralph Cutie
2:42:44 PM Mr. Michael Nonnemacher
2:43:55 PM Ms. Smitha Radhakrishnan
2:44:56 PM Chair Avila
2:47:24 PM Ms. Smitha Radhakrishnan
2:48:07 PM Mr. Michael Nonnemacher
2:50:02 PM Mr. Ralph Cutie
2:50:57 PM Mr. Brad Frial

2:51:41 PM Chair Avila
2:52:10 PM Mr. Michael Nonnemacher
2:52:51 PM Chair Avila
2:53:12 PM Mr. Michael Nonnemacher
2:53:37 PM Ms. Smitha Radhakrishnan
2:53:55 PM Mr. Ralph Cutie
2:54:49 PM Mr. Brad Frial
2:55:23 PM Chair Avila
2:56:18 PM Senator Davis moves to vote in the negative on Tab 1
2:56:28 PM Chair Avila
2:56:36 PM Senator Truenow moves to adjourn
2:56:39 PM Motion adopted
2:56:42 PM Meeting adjourned