

The Florida Senate
COMMITTEE MEETING EXPANDED AGENDA
**APPROPRIATIONS COMMITTEE ON CRIMINAL AND CIVIL
JUSTICE**
Senator Bradley, Chair
Senator Powell, Vice Chair

MEETING DATE: Wednesday, January 18, 2023

TIME: 2:00—3:00 p.m.

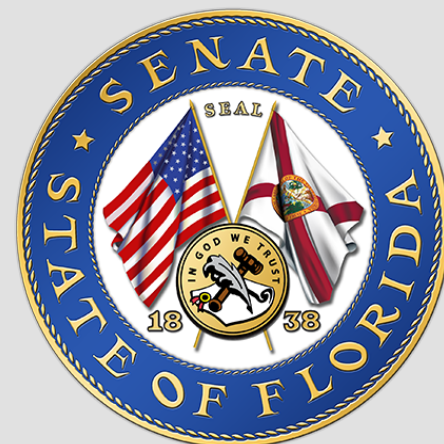
PLACE: *Mallory Horne Committee Room, 37 Senate Building*

MEMBERS: Senator Bradley, Chair; Senator Powell, Vice Chair; Senators Baxley, Burgess, Hooper, Ingoglia, Martin, Pizzo, Rouson, Torres, Wright, and Yarborough

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	Introductions and Committee Overview		Presented
2	Presentation on Agencies' Fiscal Year 2023-2024 Legislative Budget Requests: Department of Corrections Department of Juvenile Justice Commission on Offender Review		Presented
Other Related Meeting Documents			

Criminal & Civil Justice Appropriations Overview

Sen. Jennifer Bradley, Chair
Sen. Bobby Powell, Vice Chair

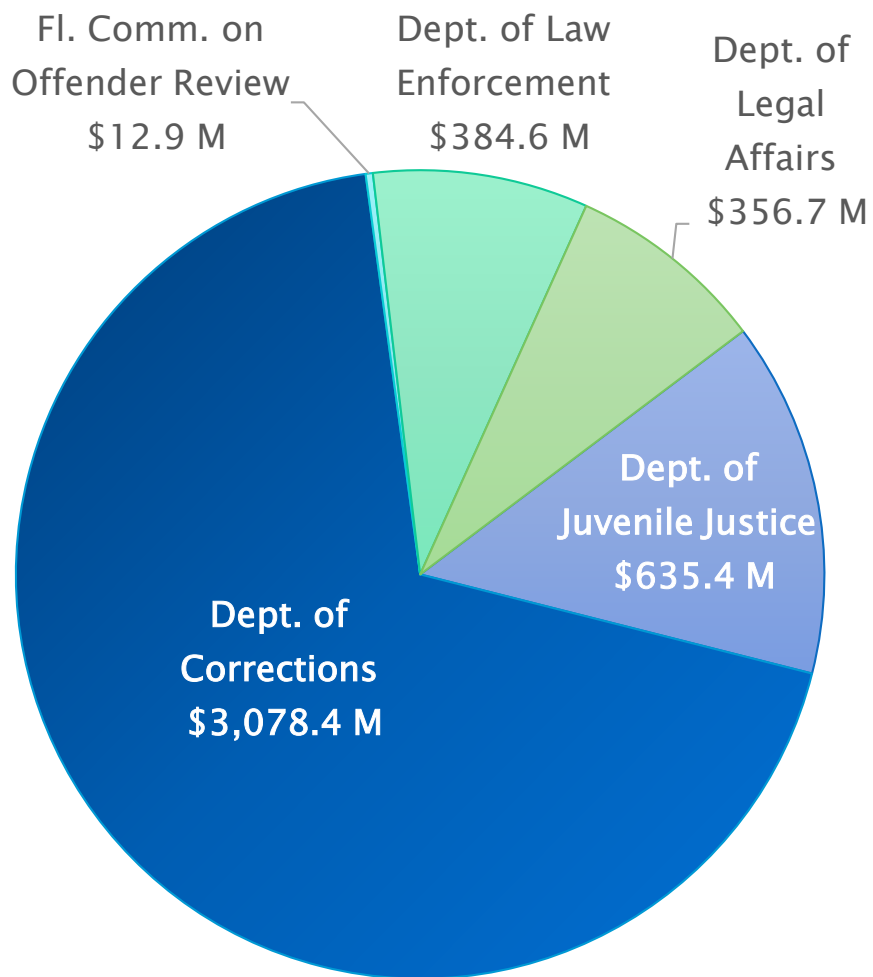


Criminal and Civil Justice Jurisdiction

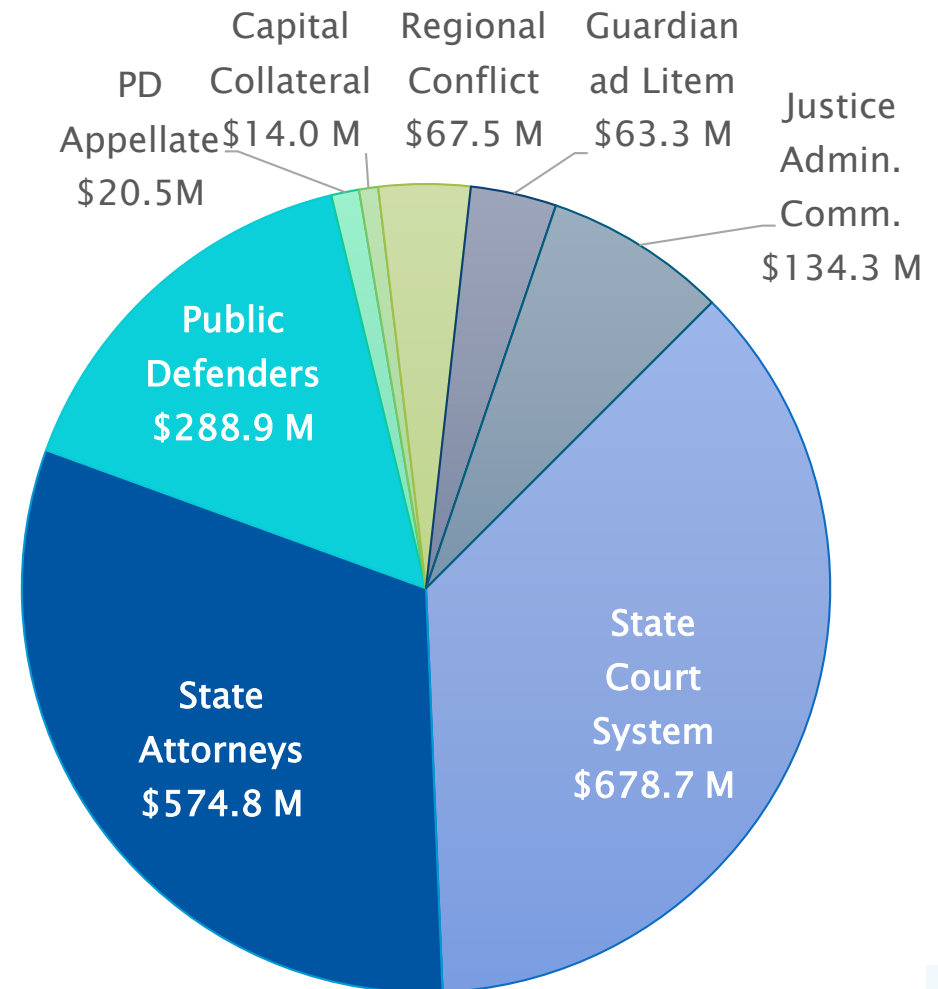
- Department of Corrections
 - Department of Juvenile Justice
 - Department of Law Enforcement
 - Department of Legal Affairs (*Attorney General*)
 - Commission on Offender Review (*formerly the Florida Parole Commission*)
 - State Court System
 - Justice Administration
 - Justice Administrative Commission
 - State Attorneys
 - Public Defenders
 - Office of Criminal Conflict and Civil Regional Counsel
 - Capital Collateral Regional Counsel
 - Statewide Guardian ad Litem
-
- Clerks of the Court

The Legislature Appropriated \$6.31 Billion to Criminal and Civil Justice for Fiscal Year 2022-23

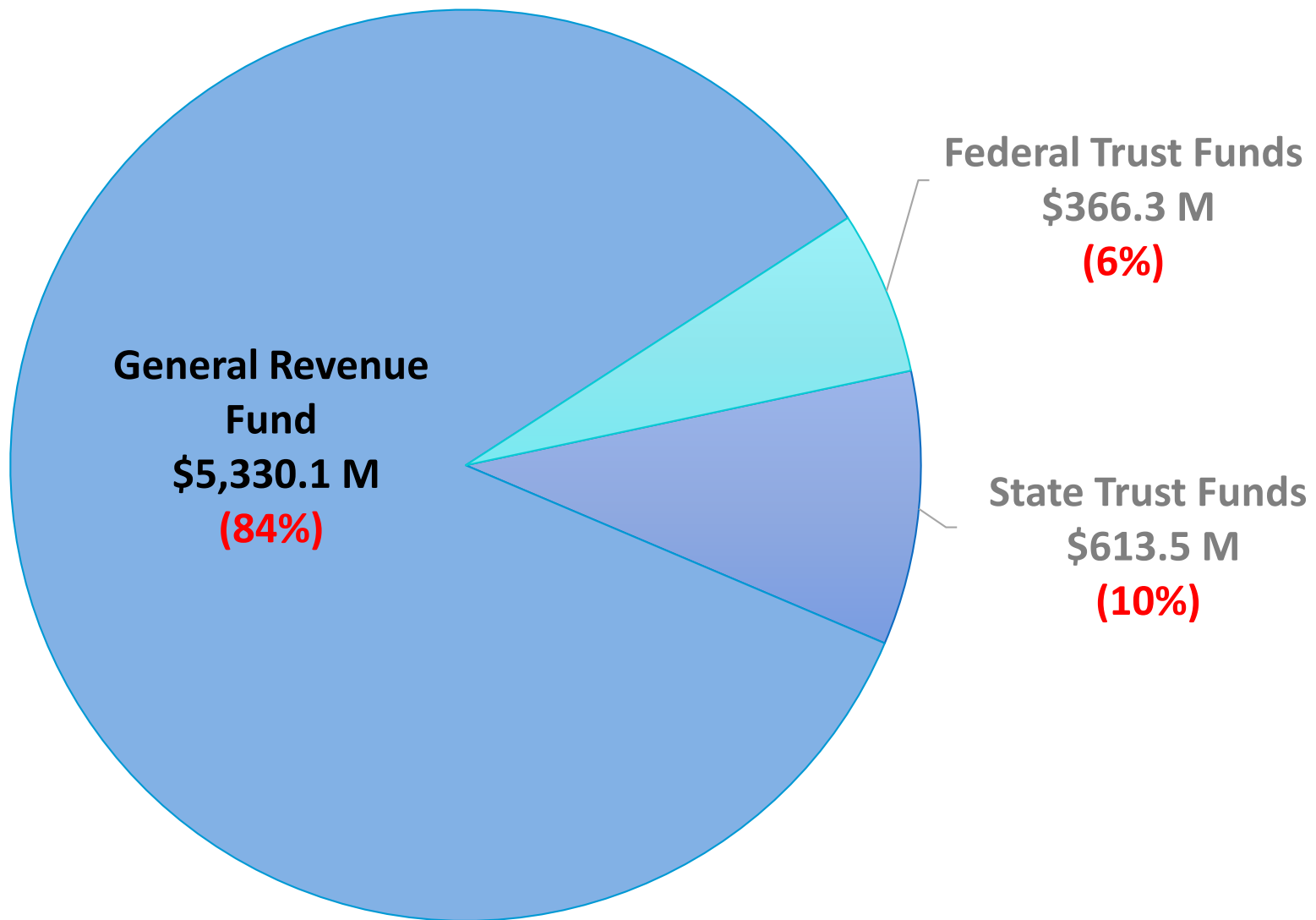
Criminal Justice Agencies - \$4,468.0 million



Judicial System – \$1,842.0 million

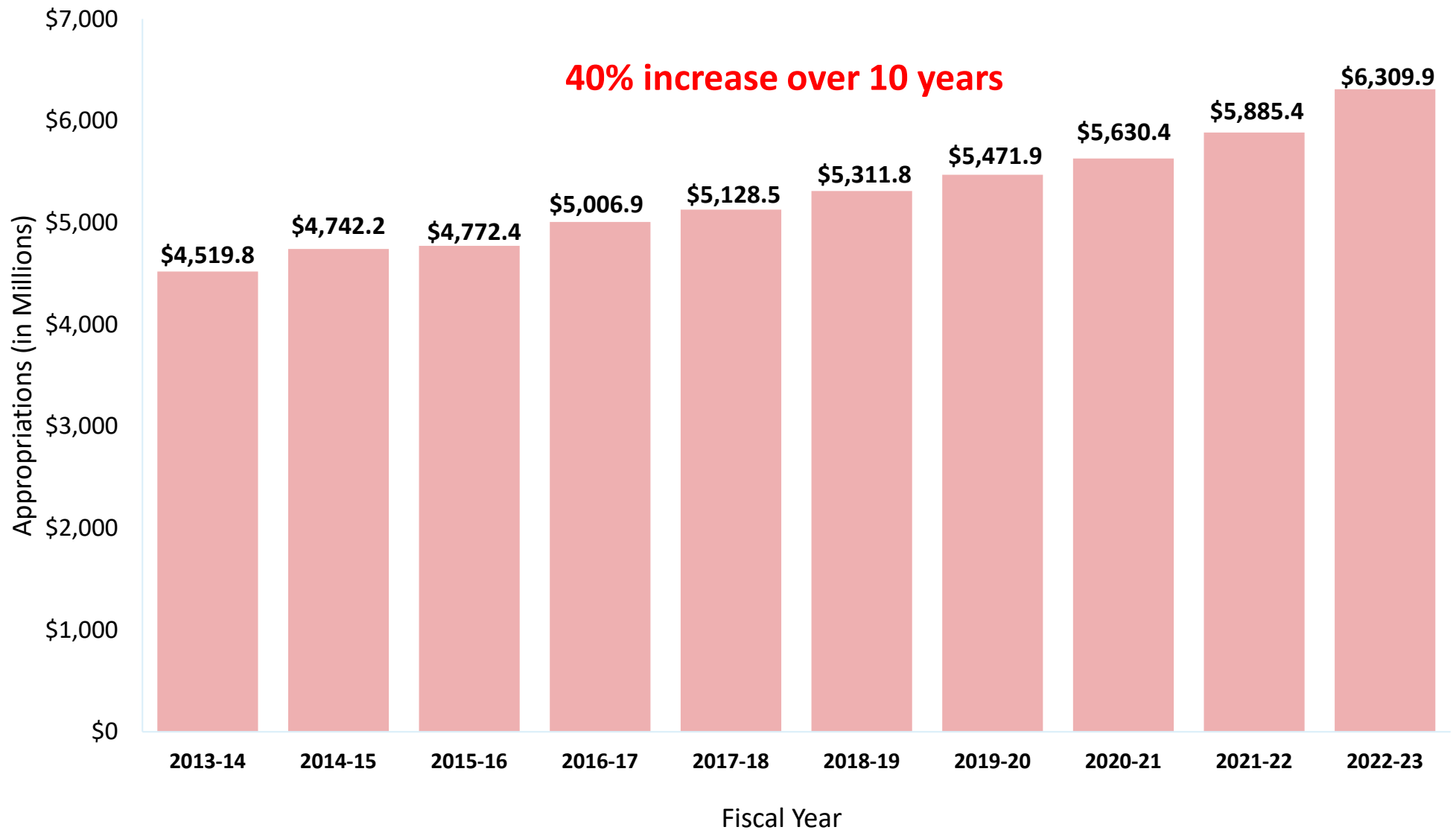


Criminal and Civil Justice Is Primarily Funded with General Revenue



Criminal and Civil Justice Appropriations

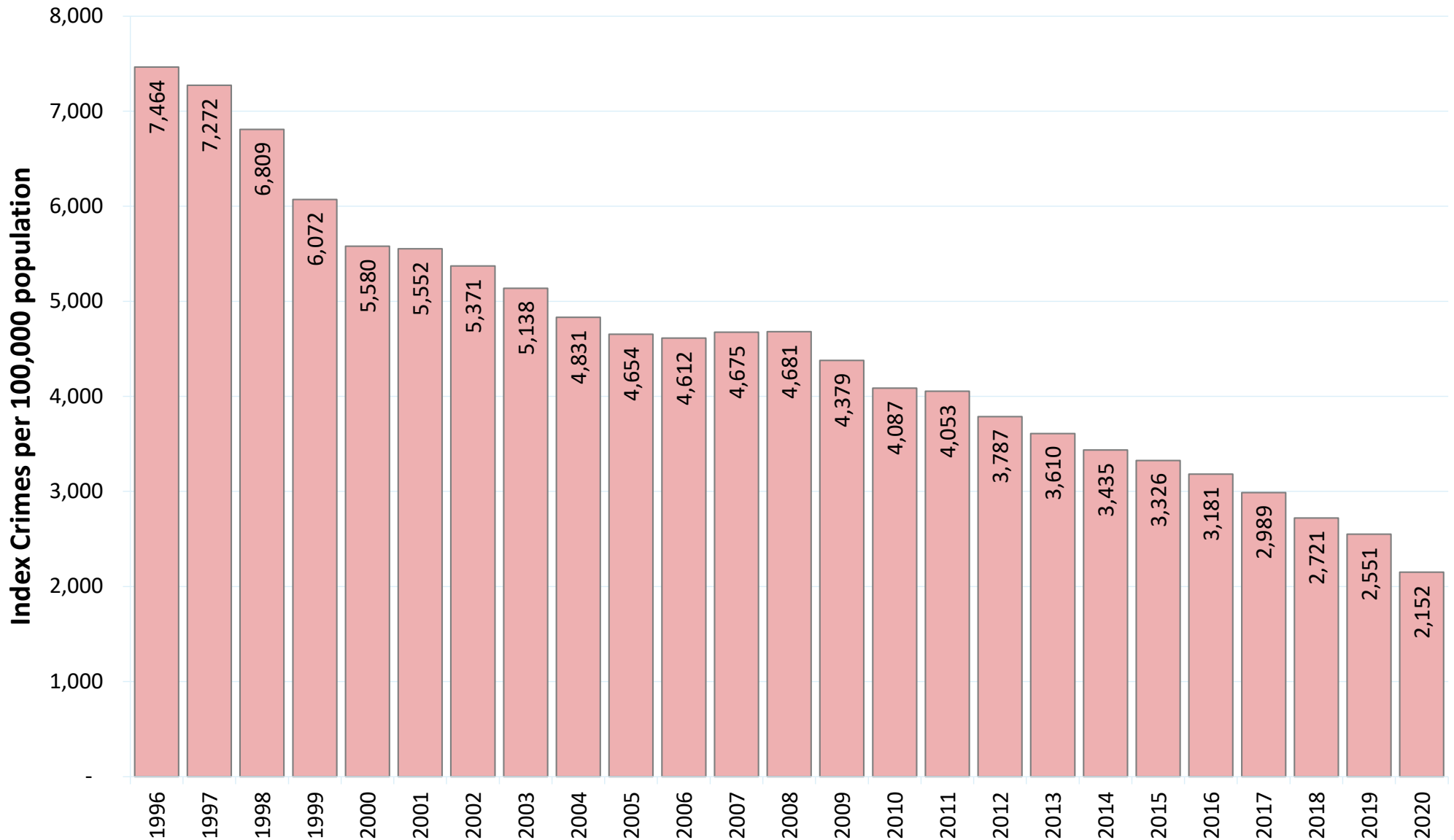
10-Year Funding History



Source: LAS/PBS, 10-Year history columns & G64

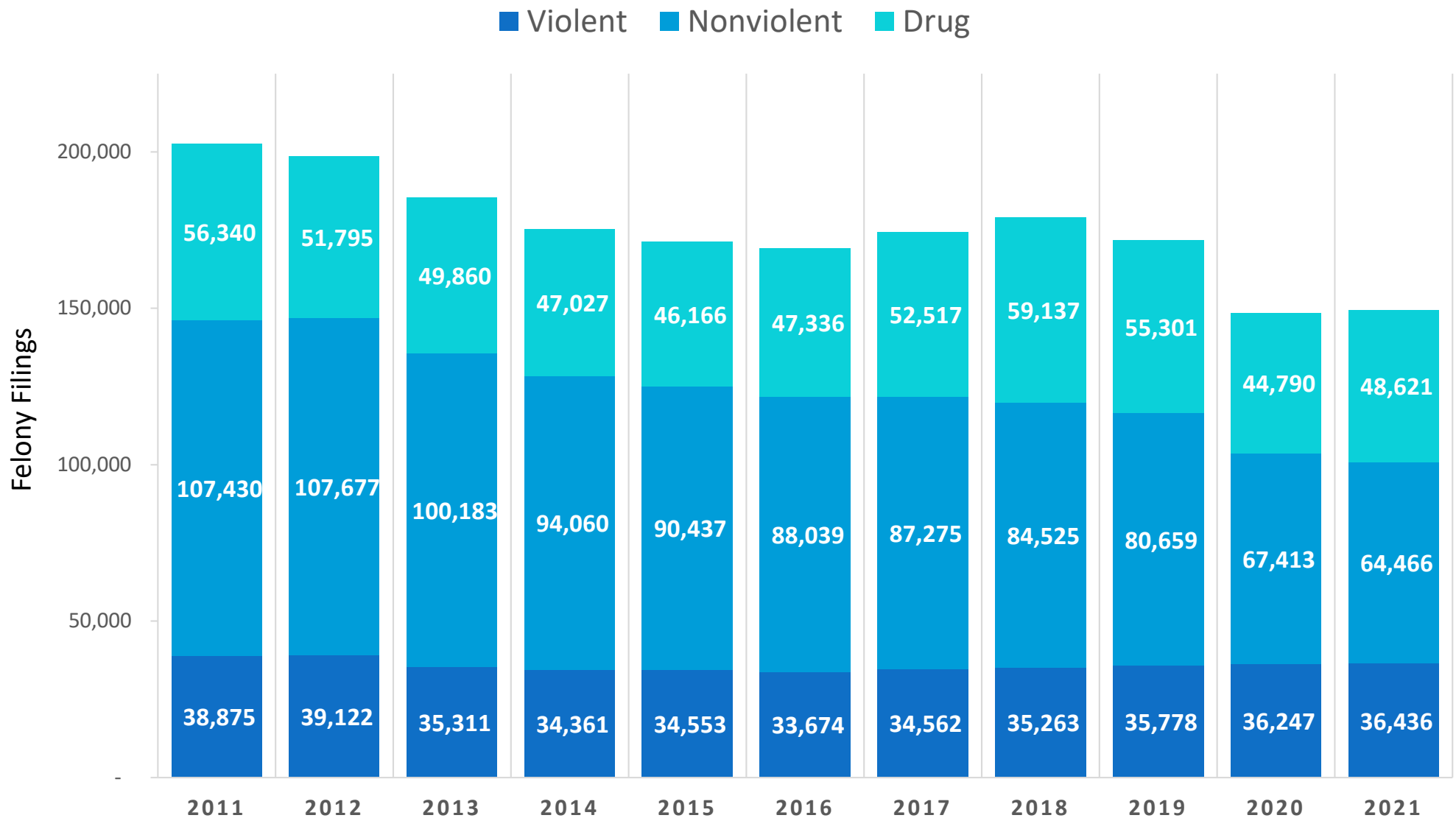
Florida's Crime Rate

Index Crimes per 100,000 Population



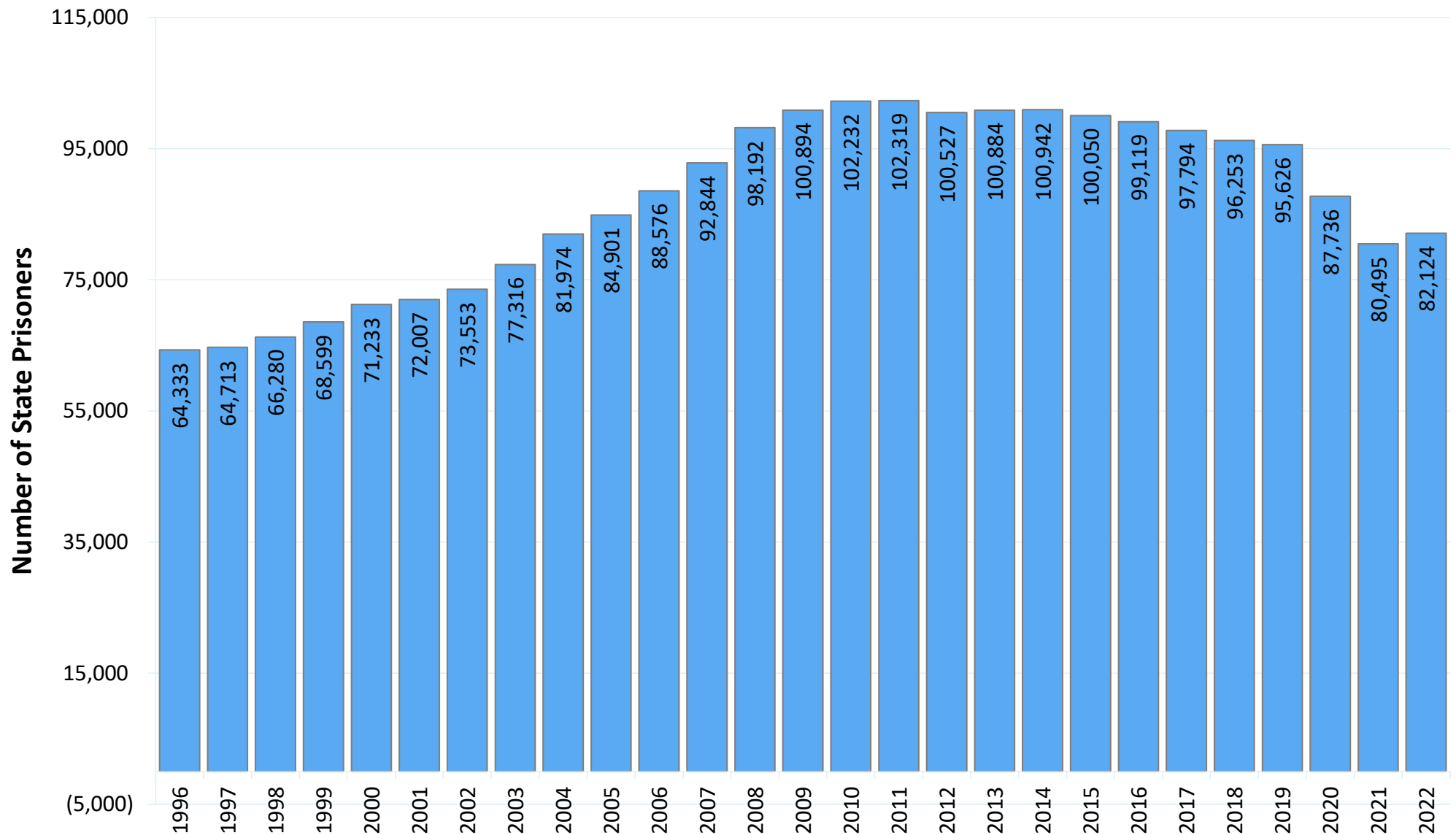
Source: Florida Office of Economic and Demographic Research (EDR), Criminal Justice Trends

Felony Filings for Violent Crime Have Remained Constant; Non-violent and Drug Crimes Have Declined



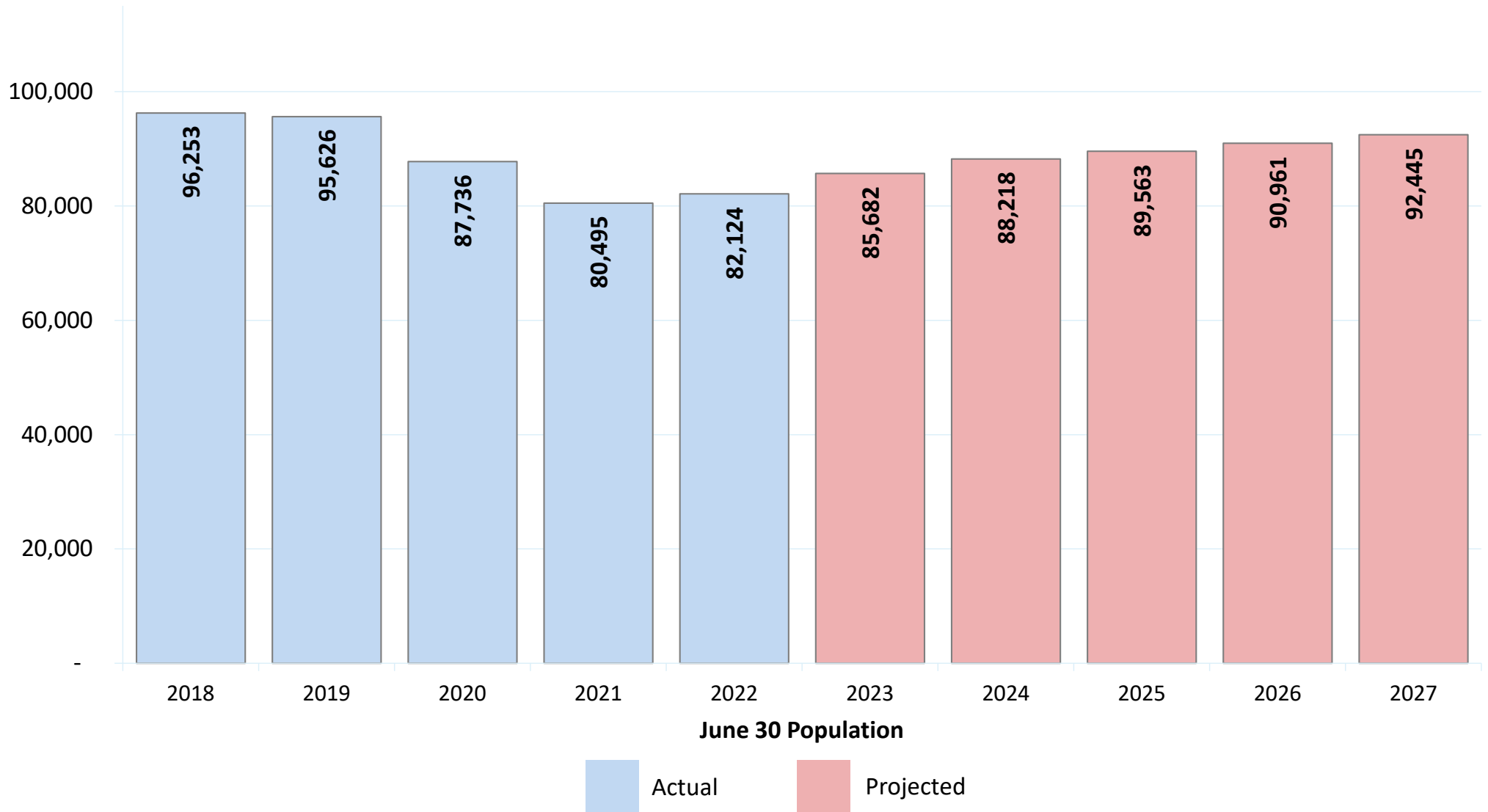
Source: Office of the State Courts Administrator, Summary Reporting System, June 2022.

Florida's Prison Population (June 30 Population)



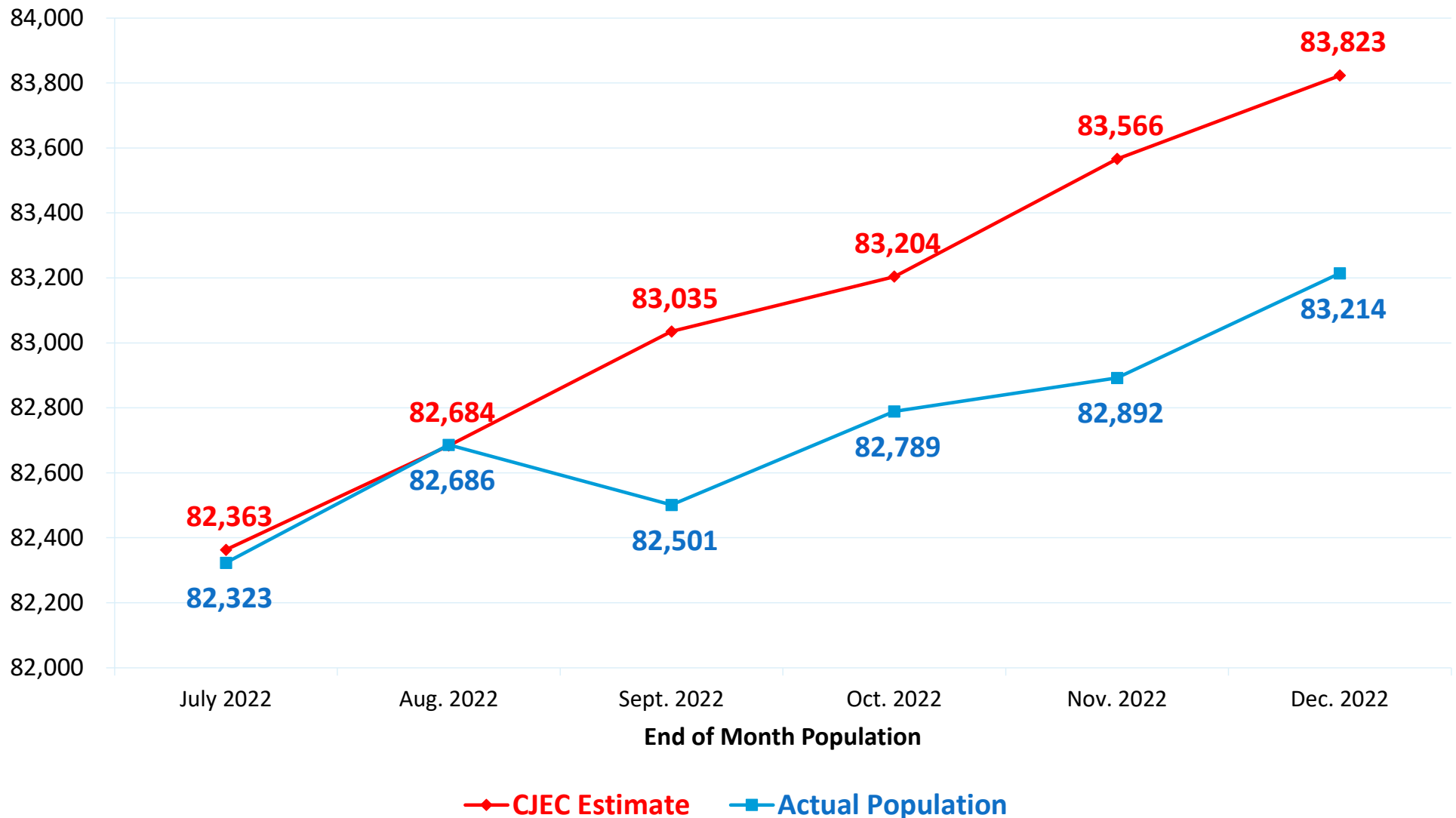
Source: Florida Office of Economic and Demographic Research (EDR), Criminal Justice Trends

State Prison Population is Not Expected to Grow Significantly Over the Next Five Years



Source: Florida Office of Economic and Demographic Research (EDR), August 12, 2022.

Halfway Through FY 2022-23, State Prison Population is Trending Lower than CJEK Estimates



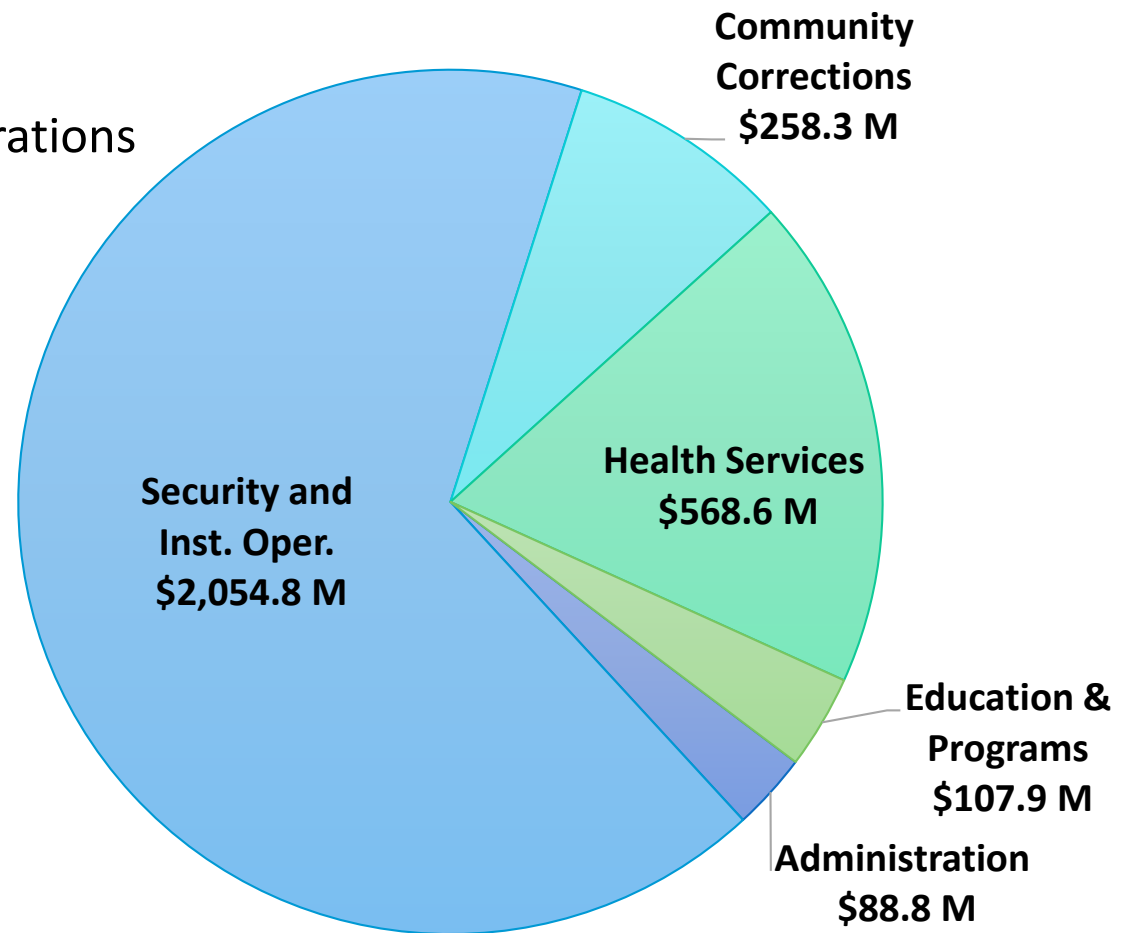
Department of Corrections

\$3,078.4 million / 23,380.00 FTEs (\$3,012.0 GR; \$66.4 TF)

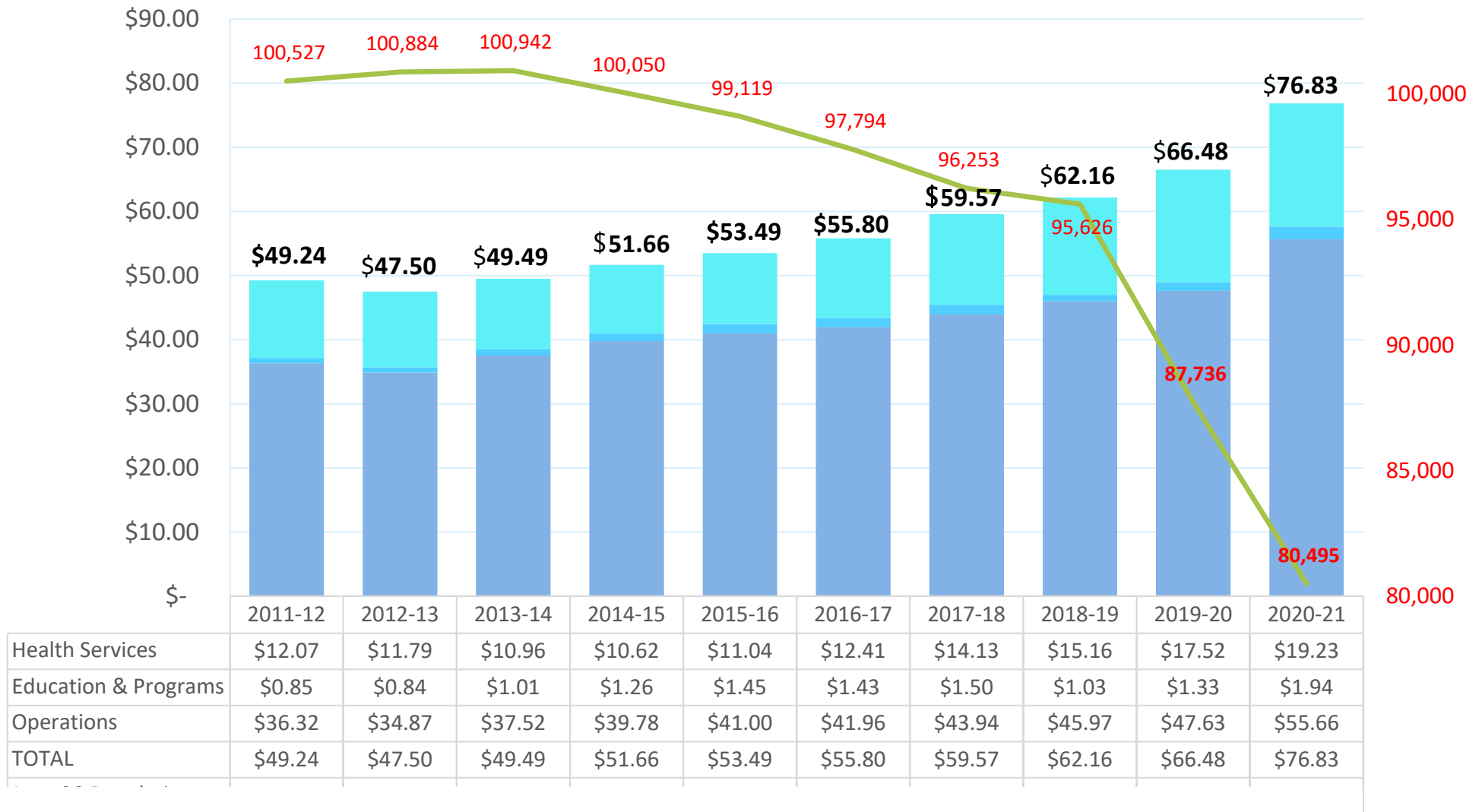
The Department of Corrections protects the public through the incarceration and supervision of offenders and rehabilitates offenders through work, programs and services.

Programs include:

- Security and Institutional Operations
- Community Corrections
- Health Services
- Inmate Programs



Corrections Per Diem Costs Have Increased 56% Since Fiscal Year 2012-13



Source: Department of Corrections

Department of Law Enforcement

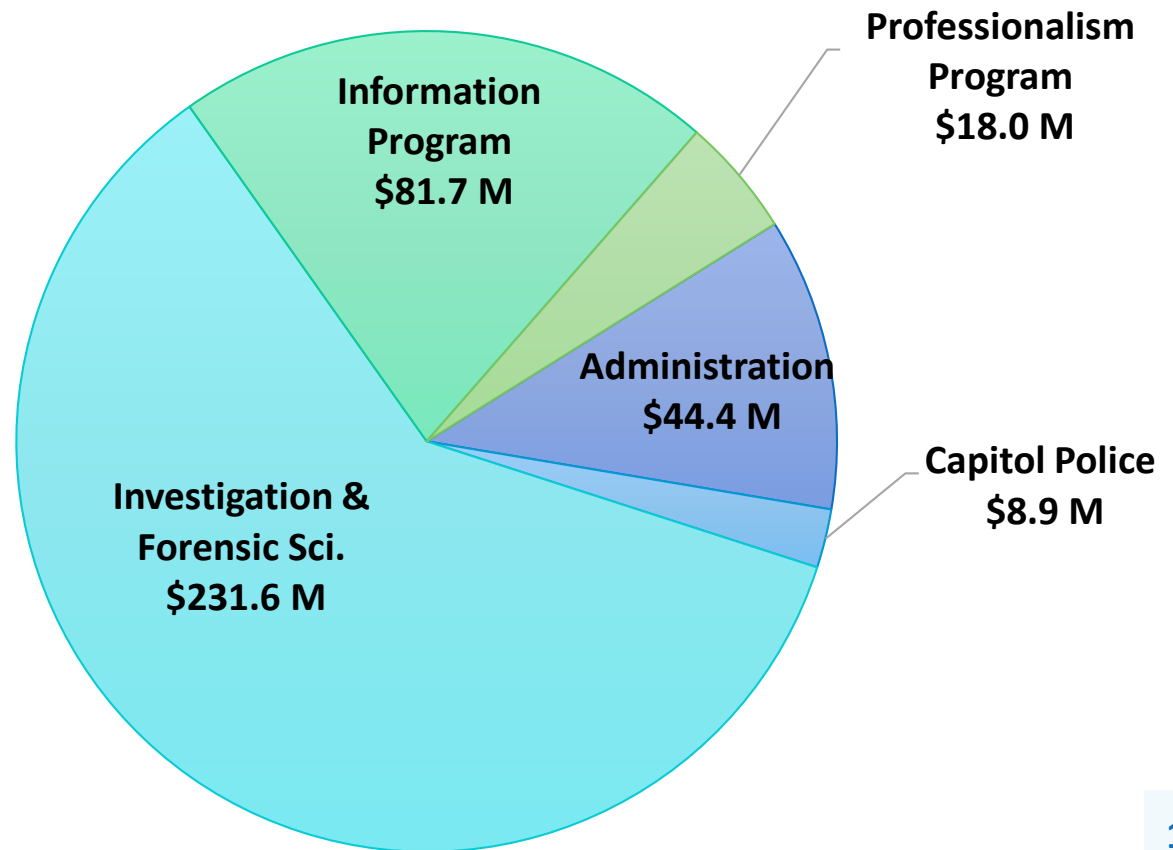
\$384.6 million / 1,954.00 FTEs (\$218.2 GR; \$166.3 TF)

The Florida Department of Law Enforcement (FDLE) serves as the state's foremost law enforcement organization by providing services in partnership with local, state, and federal criminal justice agencies to prevent, investigate and solve crimes to protect Florida's citizens and visitors; regulating criminal justice professionals; maintaining the central repository of criminal justice records for the state; and providing Capitol Police services.

Major programs include:

- Investigation and Forensic Sciences
- Criminal Justice Information
- Criminal Justice Professionalism
- Florida Capitol Police

***Note:** Administration category includes pass-through funding to local law enforcement.*



Department of Legal Affairs (Attorney General)

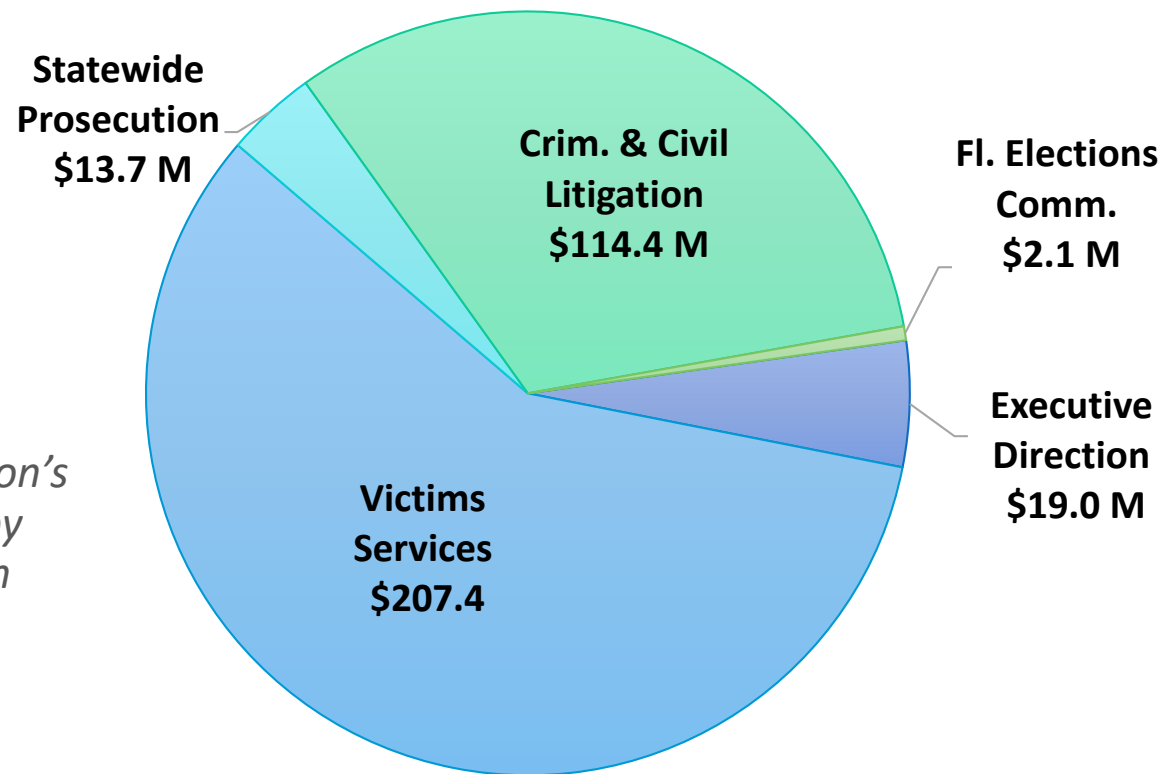
\$356.7 million / 1,293.50 FTEs (\$82.3 GR; \$274.3 TF)

The Department of Legal Affairs serves as the state's law firm and is led by an elected Attorney General. The department provides legal services on behalf of the state; investigates and prosecutes cybercrimes, multi-jurisdictional crime and antitrust violations; enforces consumer protection; investigates Medicaid fraud and other antifraud laws; and investigates and reports alleged violations of elections law.

Major programs include:

- Criminal and Civil Litigation
- Statewide Prosecution
- Victim Services
- Florida Election Commission

Note: The Florida Gaming Control Commission's FY 2022-23 budget of \$27.7 M is managed by the AEG Subcommittee and is not included in these totals.



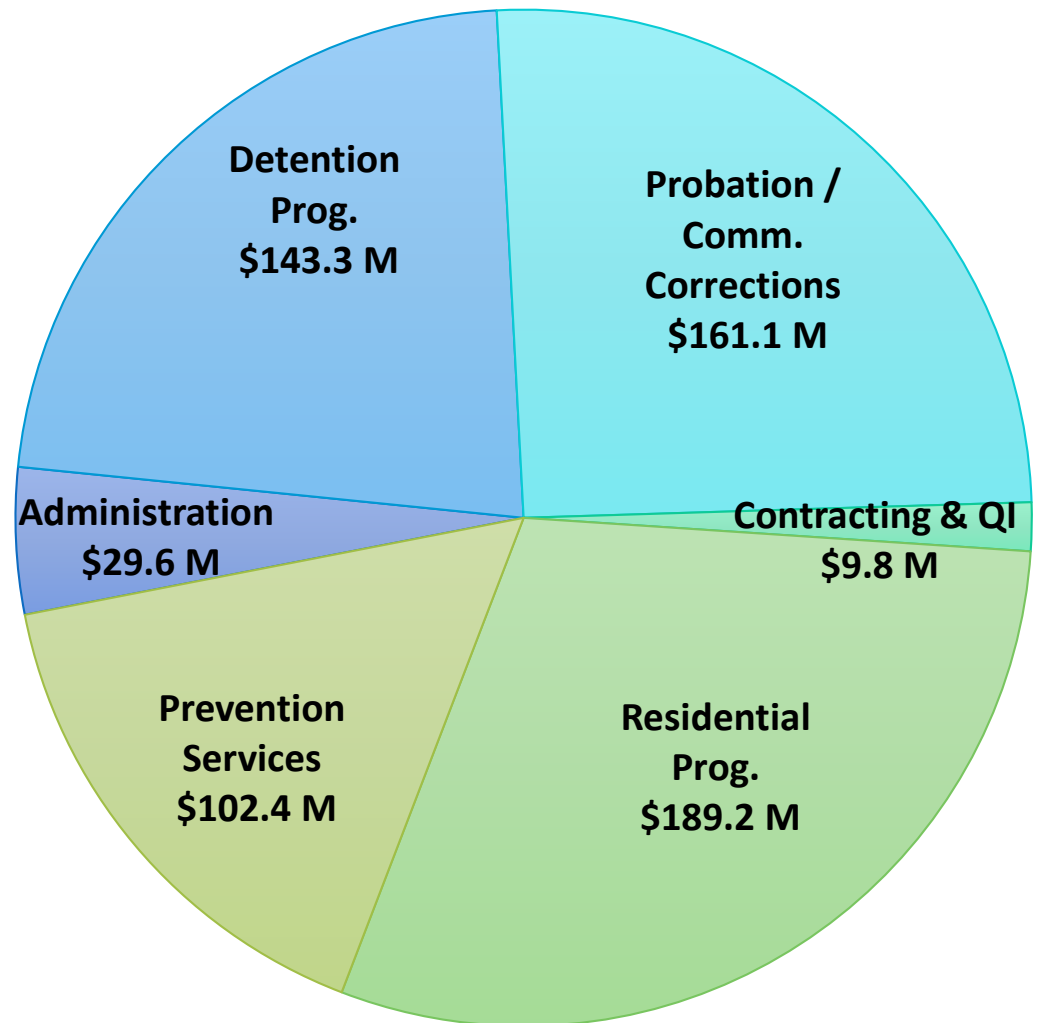
Department of Juvenile Justice

\$635.4 million / 3,247.50 FTEs (\$477.6 GR; \$157.7 TF)

The Department of Juvenile Justice protects the public by reducing juvenile crime and delinquency in Florida.

Major programs include:

- Prevention and Victim Services
- Juvenile Detention
- Residential and Correctional Facilities
- Probation and Community Intervention
- Contracting and Quality Improvement



Florida Commission on Offender Review

\$12.9 million / 146.00 FTEs (\$12.9 GR; \$0.1 TF)

The Florida Commission on Offender Review (formerly the Florida Parole Commission) acts as the investigative body that supports the Board of Executive Clemency in considering clemency petitions and protects public safety administering post-incarceration services.

Services include:

- Clemency investigation
- Setting terms and conditions for post-release supervision (e.g., parole, conditional release, conditional medical release)
- Offender revocation for post-release supervision
- Parole determination
- Victims assistance

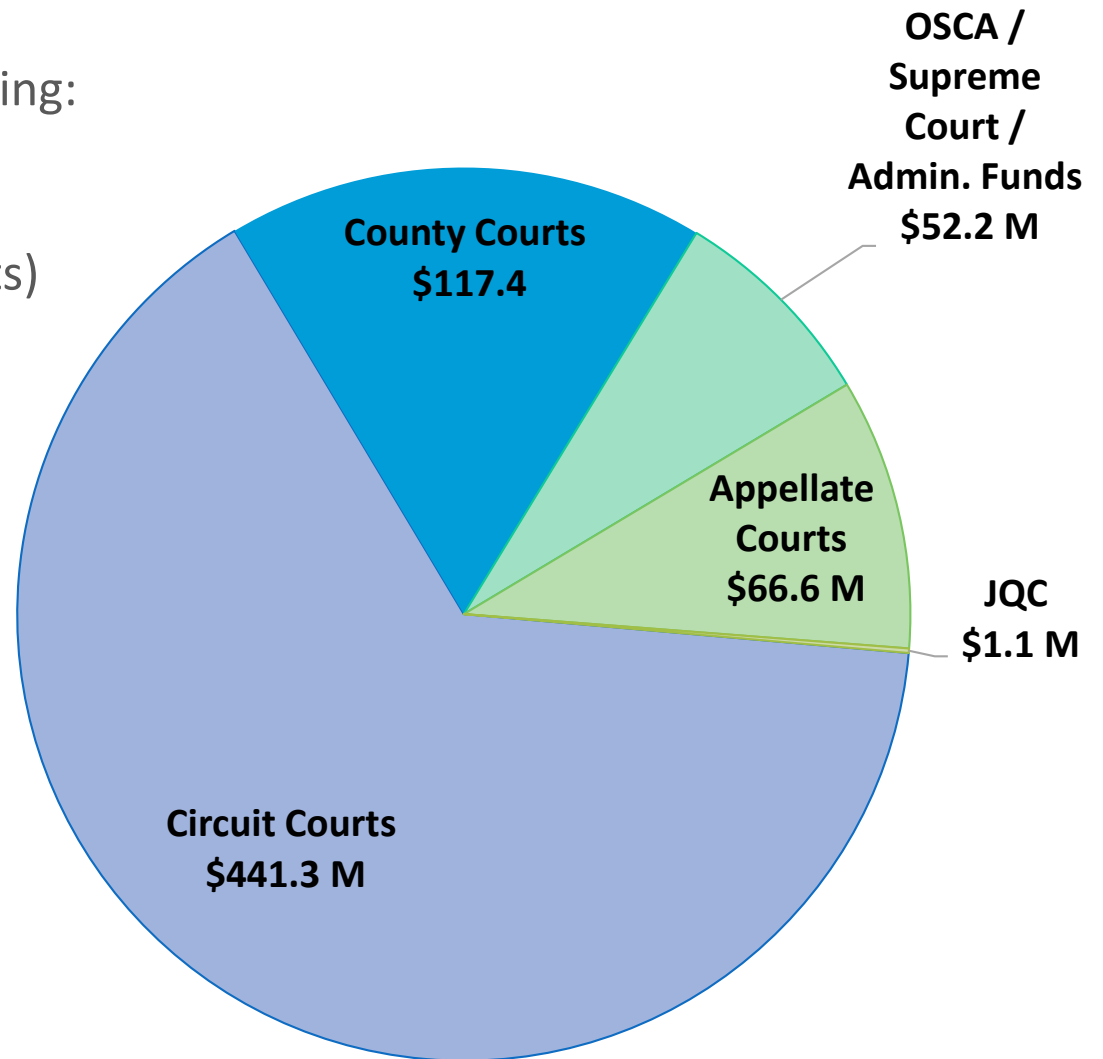
State Court System

\$667.2 million / 4,430.50 FTEs (\$552.3 GR; \$114.9 TF)

Florida courts protect rights and liberties, uphold and interpret the law, and provide a forum for dispute resolution.

The court system consists of the following:

- Supreme Court
- Trial Courts (circuit and county courts)
- District Courts of Appeal
- Judicial Qualification Commission (JQC)
- Office of the State Courts Administrator (OSCA)

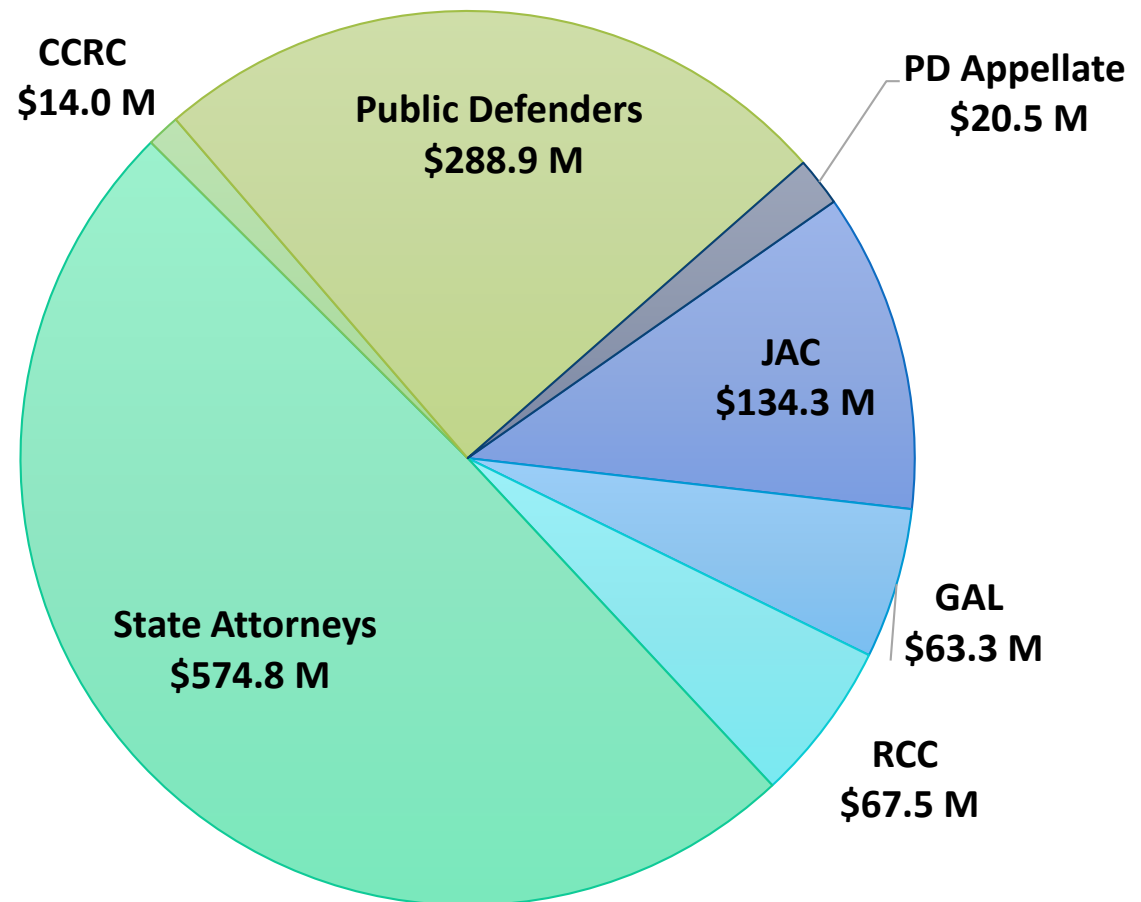


Justice Administration

\$1,163.3 million / 10,681.00 FTEs (\$966.7 GR; \$196.5 TF)

Justice Administration includes all of the other entities in the judicial system:

- Justice Administrative Commission
- State Attorneys
- Public Defenders
- Public Defender Appellate
- Regional Conflict Counsels (RCC)
- Capital Collateral Regional Counsels (CCRC)
- Guardian ad Litem (GAL)



Florida Department of Corrections

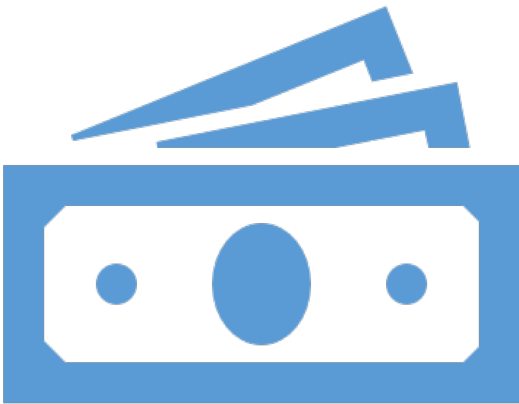


Fiscal Year 2023 - 2024 Legislative Budget Request

Senate Appropriations Subcommittee on
Criminal and Civil Justice

January 18, 2023

FDC FY 2022-23 Year in Review



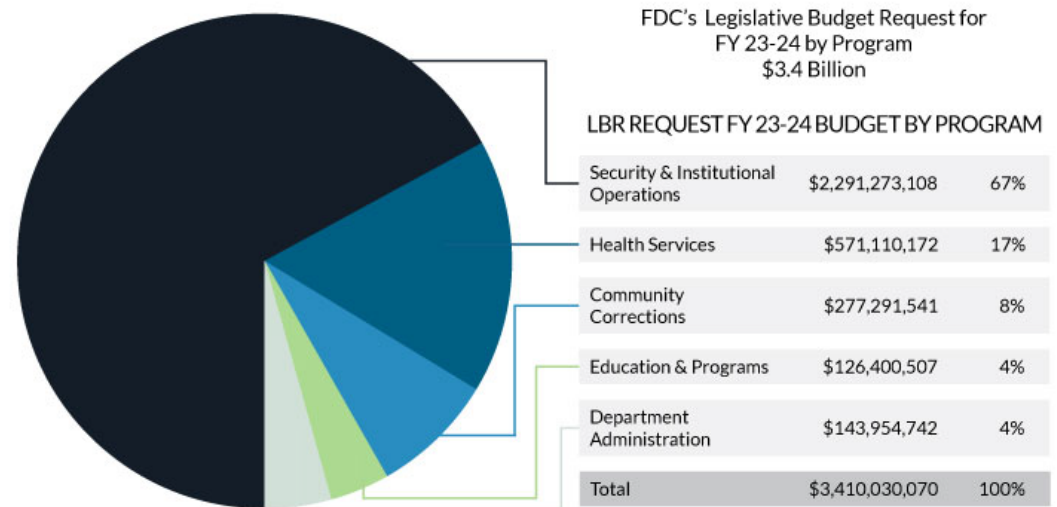
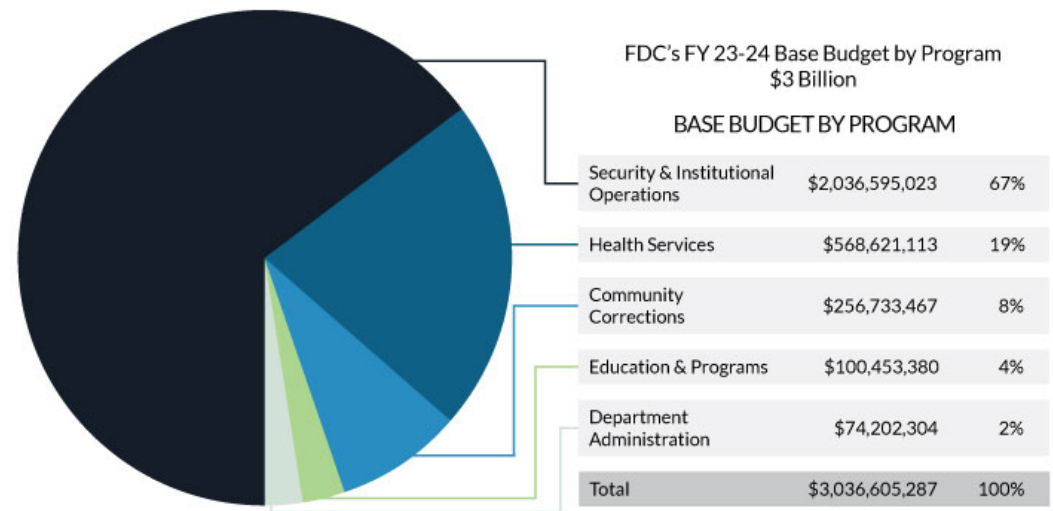
- √-Increased salaries and provided retention pay
- √-Provided an additional \$2M in funding for fleet
- √-Provided \$9.85M in FCO funding for Repairs and Renovation
- √-Provided \$3M in Security Equipment

What are our Priorities?

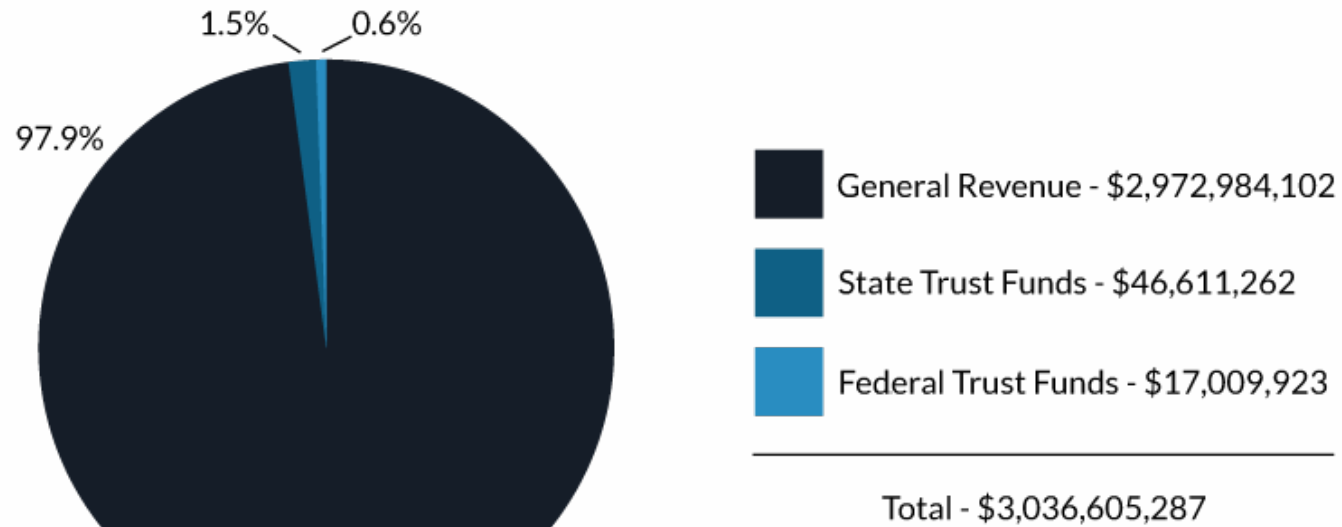
1. Adequate Staffing
2. Address Inmate Idleness/Incentivize Cooperative Behavior
3. Address Infrastructure Challenges
 - Physical Plant
 - Fleet
 - Information Technology



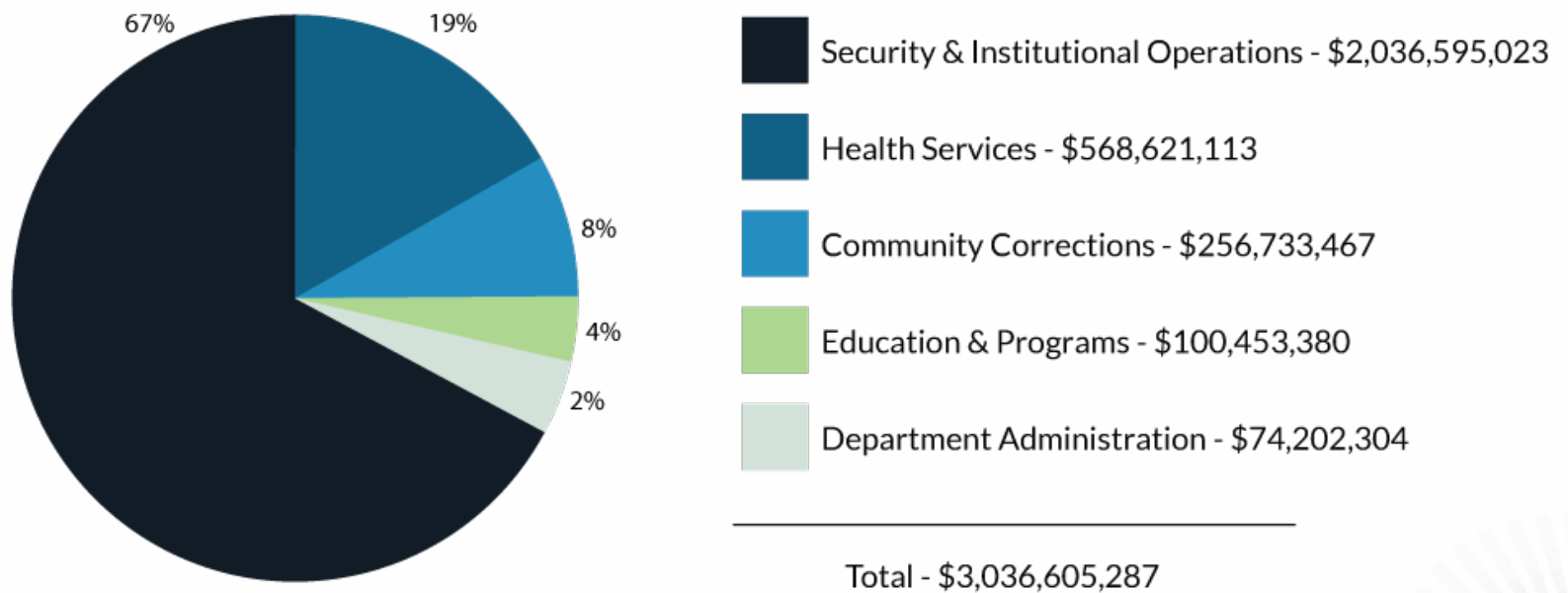
A Look at the FDC Budget



Recurring Operating Budget By Funding Source



Recurring Operating Budget By Program



Legislative Budget Request

ISSUES	FTE	TOTAL
Comprehensive Pay Plan		\$73,931,722
Pay Parity - Classification Salaries		\$15,524,723
Pay Parity - Maintenance Salaries		\$7,982,995
Pay Parity Education/Teachers Salaries	68	\$4,727,453
Pay Compression		\$17,792,978
Retention Pay		\$3,365,322



Legislative Budget Request Continued

ISSUES	FTE	TOTAL
Fixed Capital Outlay (FCO) - Repair and Renovations		\$52,645,000
FCO - Security Replacement Items		\$21,830,000
FCO - Environmental Deficiencies		\$9,095,000
FCO - Mental Health Facility Renovations(DRF)		\$3,500,000
FCO - New Constructions-OIG Evidence Room		\$550,000
FCO - ADA Repairs and Renovations		\$750,000
Increase Inmate Welfare Trust Fund Authority		\$27,500,000
Officer Station Network Connectivity		\$31,993,768
Replacement of Motor Vehicles		\$14,910,858



Legislative Budget Request Continued

ISSUES	FTE	TOTAL
Community Corrections Statewide Firearms		\$2,262,490
Certified Officers Public Safety Initiative (Institutions & Community Corrections)		\$4,469,906
Inflationary Adjustments for Operation		\$8,297,973
Critical Security Equipment		\$14,493,490
Toll Relief for Critical Locations		\$3,140,365
Competitive Area Differential		\$5,009,297
Desktop Life Cycle Management		\$4,150,000
Inspector General Evidence Custodians		\$824,588



Legislative Budget Request Continued

ISSUES	FTE	TOTAL
Behavioral Risk Management Team		\$1,355,788
OBIS Modernization (Year 2)		\$21,487,126
Information Technology Infrastructure Improvements		\$500,000
Statewide Recruitment Staffing	12	\$1,007,684
Professional Development, Training, and Support	12	\$1,285,269
Institutions Routine Repair and Maintenance		\$3,760,000
Circuit Employment Specialists	15	\$1,014,623
Correctional Officer Academy Modernization		\$2,296,804
Private Prison Operations Price Level Increase		\$11,053,561



Florida Department of Corrections



Thank You

Ricky Dixon, Secretary



Legislative Budget Request FY 2023-24

Dr. Eric S. Hall, Secretary
Florida Department of Juvenile Justice
Senate Appropriations Committee on Criminal and Civil Justice
January 18, 2023



FY 2022 - 23 Current Year Budget

- **Total Appropriation: \$635.4 million**
 - General Revenue: \$477.7 million
 - Trust Funds: \$157.7 million
- **Total FTE: 3,247.50**



FY 2023 - 24 Legislative Budget Request

- **Total Appropriation: \$694.3 million**
 - General Revenue: \$541.4 million
 - Trust Funds: \$152.9 million
- **Total FTE: 3,247.50**



Agency Legislative Budget Request

1. Florida Scholars Academy
2. Targeted increase to critical staff salaries
3. Rate increase for non-secure and secure residential program staff
4. Maintenance of CINS/FINS operations
5. Comprehensive evaluations
6. Fixed Capital Outlay
7. Detention center replacement



Florida Scholars Academy

Funding for year one implementation of a unified education system within the department's residential programs.

Total request = \$12,000,000 (GR)



Targeted Increase for Critical Staff Salaries

Funding to provide pay increases to improve recruitment and retention efforts and address compression issues for various critical positions throughout the department.

Total request = \$2,367,366 (GR)



Rate Increase for Non-Secure and Secure Residential Program Staff

Funding to provide pay increases to improve recruitment and retention efforts related to contracted non-secure and secure direct care, support, medical and mental health program staff.

Total Request = \$17,200,000 (GR)



Maintenance of CINS/FINS Operations

Funding to provide pay increases to enhance recruitment and retention efforts for Children in Need of Services/Families in Need of Services (CINS/FINS) providers.

Total Request = \$4,644,883 (GR)



Comprehensive Evaluations

Funding for increased rates of comprehensive evaluations that include evaluation of physical and mental health, substance abuse, academic, and the educational needs of youth ordered or recommended for residential commitment.

Total Request = \$2,413,610 (GR)



Fixed Capital Outlay

Funding to repair and maintain safe and healthy detention, probation and residential facilities throughout the state.

Total Request = \$36,828,069 (GR)



Detention Center Replacement

Funding for first-year pre-construction of 3 new detention centers.

Total Request = \$10,000,000 (GR)



Questions

Eric S. Hall, Secretary

850-717-2701, Office

Eric.Hall@fldjj.gov

Sam Kerce, Legislative Affairs Director

850-717-2716, Office

Sam.Kerce@fldjj.gov

FLOIDA DEPARTMENT OF JUVENILE JUSTICE





FLORIDA COMMISSION ON OFFENDER REVIEW

SERVING THE CITIZENS OF FLORIDA SINCE 1941

Mission Statement:

To ensure public safety and provide victim assistance through the post prison release process.



FLORIDA COMMISSION ON OFFENDER REVIEW

SERVING THE CITIZENS OF FLORIDA SINCE 1941

LEGISLATIVE BUDGET REQUEST FISCAL YEAR 2023–24

Senate Appropriations Subcommittee on Criminal and Civil Justice

**Senator Jennifer Bradley, Chair
Senator Bobby Powell, Vice Chair**



FLORIDA COMMISSION ON OFFENDER REVIEW

(formerly Florida Parole Commission)

SERVING THE CITIZENS OF FLORIDA SINCE 1941

FLORIDA COMMISSION ON OFFENDER REVIEW

A constitutionally authorized (Article IV, Section 8 of the Florida Constitution), quasi-judicial, decision making body created by law (s. 20.32, F.S.), that has been serving and protecting the citizens of Florida since 1941.

MISSION

To ensure public safety and provide victim assistance through the post prison release process.



FLORIDA COMMISSION ON OFFENDER REVIEW

(formerly Florida Parole Commission)

SERVING THE CITIZENS OF FLORIDA SINCE 1941

PROGRAM AND ACTIVITIES

POST INCARCERATION ENFORCEMENT AND VICTIMS' RIGHTS

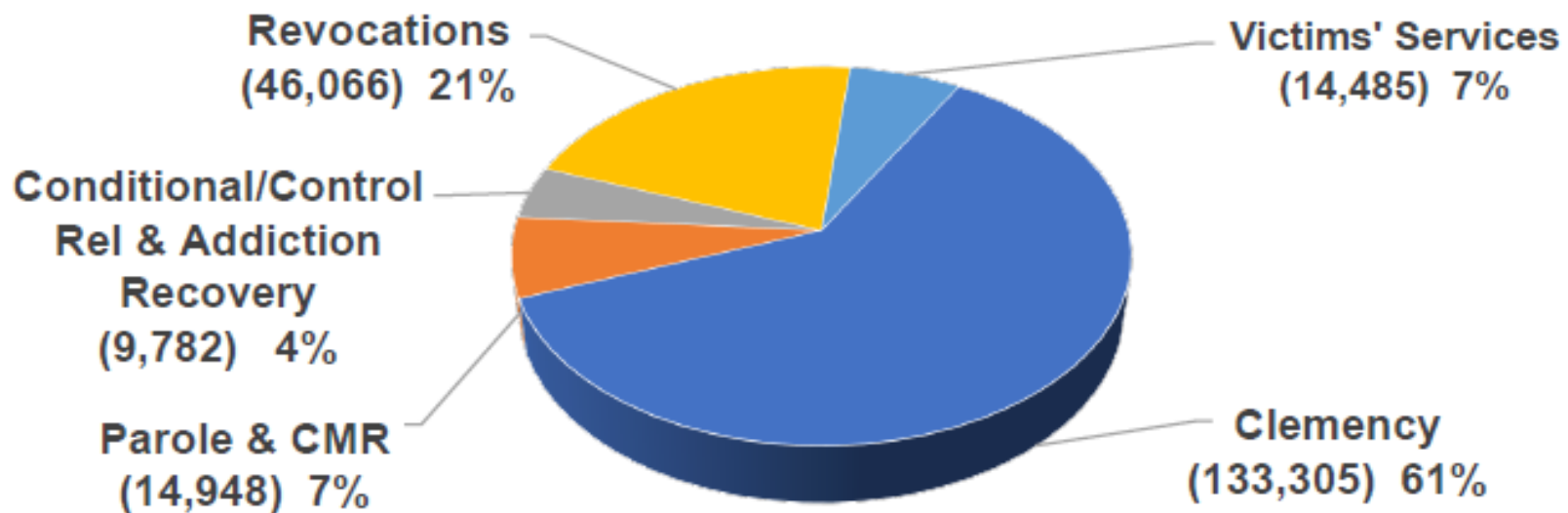
1. Parole & Conditional Medical Release
2. Victims' Services
3. Conditional Release & Addiction Recovery Release
4. Revocations
5. Clemency



FLORIDA COMMISSION ON OFFENDER REVIEW

SERVING THE CITIZENS OF FLORIDA SINCE 1941

FISCAL YEAR 2021–22 WORKLOAD HOURS BY BUDGET ACTIVITY





FLORIDA COMMISSION ON OFFENDER REVIEW

SERVING THE CITIZENS OF FLORIDA SINCE 1941

BASE BUDGET

FY 2023–24 BASE BUDGET: GENERAL REVENUE (GR)	\$12,671,809
Salaries and Benefits	\$10,385,470
Other Personal Services	\$427,152
Expenses	\$853,102
Operating Capital Outlay	\$16,771
Contracted Services	\$263,525
Risk Management Insurance	\$55,930
Lease/Purchase/Equipment	\$25,000
TR/DMS/HR SVCS/STW Contract	\$48,145
Other Data Processing	\$596,714
FY 2023–24 BASE BUDGET: TRUST FUNDS (TF)	\$130,825
Salaries and Benefits	\$68,331
Other Personal Services	\$49,631
Expenses	\$12,863

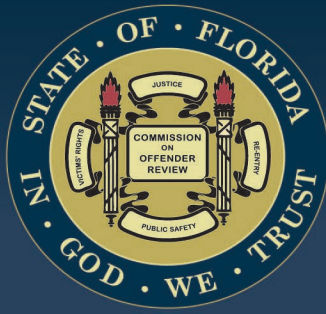


FLORIDA COMMISSION ON OFFENDER REVIEW

SERVING THE CITIZENS OF FLORIDA SINCE 1941

LEGISLATIVE BUDGET PRIORITIES

ISSUE	TOTAL REQUEST
Legal Tracker	\$116,000
Clemency Board Sensitive Projects and Requests	\$255,523
Office of Executive Clemency Additional Positions	\$340,697
Salary Compression for Regional Administrators, Commission Investigator Supervisors, and Commission Investigators	\$478,240
Increase Number of Cases for Submission to Clemency Board	\$3,980,467
Administration Positions	\$511,047
Staffing Increase for the Office of General Counsel	\$250,538
Salary Compression for Commission Staff	\$32,561
Armed Security Guard for FCOR Headquarters	\$61,290
Transfer From Federal Grants Trust Fund to General Revenue—Add	\$130,825
Transfer From Federal Grants Trust Fund To General Revenue—Deduct	-\$130,825
TOTAL	\$6,026,363



FLORIDA COMMISSION ON OFFENDER REVIEW

SERVING THE CITIZENS OF FLORIDA SINCE 1941

CONTACT INFORMATION

Melinda Coonrod, Chairman
melindacoonrod@fcor.state.fl.us
850-487-1980

or

Eric Carr, Legislative Affairs Director
ericcarr@fcor.state.fl.us
850-728-3548

Florida Commission on Offender Review
4070 Esplanade Way, Tallahassee, Florida 32399
www.fcor.state.fl.us

January 18, 2023

Meeting Date

Appropriations Committee on Criminal and Civil Justice

Committee

The Florida Senate

APPEARANCE RECORD

Deliver both copies of this form to
Senate professional staff conducting the meeting

FCOR LBR

Bill Number or Topic

Amendment Barcode (if applicable)

Name **Melinda Coonrod** Phone **850-487-1980**

Address **4070 Esplanade Way** Email **melindacoonrod@fcor.state.fl.us**
Street

Tallahassee **Florida** **32399**
City State Zip

Speaking: ☐ For ☐ Against ☒ Information **OR** Waive Speaking: ☐ In Support ☐ Against

PLEASE CHECK ONE OF THE FOLLOWING:

☐ I am appearing without
compensation or sponsorship.

☒ I am a registered lobbyist,
representing:

**Florida Commission on Offender
Review (FCOR)**

☐ I am not a lobbyist, but received
something of value for my appearance
(travel, meals, lodging, etc.),
sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

1/18/23

Meeting Date

The Florida Senate
APPEARANCE RECORD

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Senate professional staff conducting the meeting

Bill Number or Topic

Committee

Name Eric Hall

Phone 850-688-2692

Amendment Barcode (if applicable)

Address 2737 Centerview
Street

Email Eric.Hall@fldsj.gov

Tallahassee FL
City State Zip

Speaking: ☐ For ☐ Against ☐ Information **OR** Waive Speaking: ☐ In Support ☐ Against

PLEASE CHECK ONE OF THE FOLLOWING:

☐ I am appearing without
compensation or sponsorship.

☒ I am a registered lobbyist,
representing:

DJJ

☐ I am not a lobbyist, but received
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(travel, meals, lodging, etc.),
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S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

1/18/2023

Meeting Date

Deliver both copies of this form to
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Bill Number or Topic

Senate Appropriations Committee on Criminal
and Civil Justice

Amendment Barcode (if applicable)

Name Secretary Ricky Dixon

Phone 850-717-3030

Address 501 S. Calhoun Street
Street

Email Ricky.Dixon@fdc.myflorida.com

Tallahassee Florida 32399
City State Zip

Speaking: ☐ For ☐ Against ☒ Information

OR

Waive Speaking: ☐ In Support ☐ Against

PLEASE CHECK ONE OF THE FOLLOWING:

☐ I am appearing without
compensation or sponsorship.

☒ I am a registered lobbyist,
representing:
Florida Department
of Corrections

☐ I am not a lobbyist, but received
something of value for my appearance
(travel, meals, lodging, etc.),
sponsored by:

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S-001 (08/10/2021)

APPEARANCE RECORD

Deliver both copies of this form to
Senate professional staff conducting the meeting

April Jan 18, 2023
Meeting Date

FDC
Bill Number or Topic

C & J Approp.
Committee

Amendment Barcode (if applicable)

Name Ann Salamone

Phone 561-866-0930

Address 4228 NW 68 TER
Street

Email ASalamone@aol.com

Gainesville FL 32606
City State Zip

Speaking: ☒ For ☐ Against ☐ Information **OR** Waive Speaking: ☐ In Support ☐ Against

PLEASE CHECK ONE OF THE FOLLOWING:

☒ I am appearing without
compensation or sponsorship.

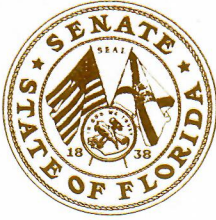
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representing:

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S-001 (08/10/2021)



THE FLORIDA SENATE

SENATOR JASON W.B. PIZZO

DISTRICT OFFICE:

3475 Sheridan Street
Suite 210
Hollywood, FL 33021
pizzo.jason@flsenate.gov

SENATE OFFICE:

222 Senate Office Building
404 South Monroe Street
Tallahassee, FL 32399
Phone: 850.487.5038

STAFF:

Teri Cariota
Senior Legislative Aide
cariota.teri@flsenate.gov

Kayla Francis
Legislative Aide
francis.kayla@flsenate.gov

Olivia Callari
District Legislative Aide
callari.olivia@flsenate.gov

COMMITTEE MEMBERSHIP:

Joint Legislative Auditing,
Chair

Appropriations

Appropriations
Committee on Criminal &
Civil Justice

Community Affairs

Criminal Justice

Finance & Tax

Military & Veterans
Affairs, Space, and
Domestic Security

Resiliency

KATHLEEN PASSIDOMO
President of the Senate

DENNIS BAXLEY
President Pro Tempore

January 18, 2023

The Honorable Jennifer Bradley, Chair
Appropriations Committee on Criminal & Civil Justice
410 Senate Office Building
404 South Monroe Street
Tallahassee, FL 32399

Dear Chair Bradley,

Please excuse my absence from the Senate Appropriations Committee on Criminal and Civil Justice on January 18th, 2023.

Sincerely,


Jason W.B. Pizzo

CourtSmart Tag Report

Room: SB 37

Case No.:

Type:

Caption: Senate Appropriation Committee on Criminal and Civil Justice

Judge:

Started: 1/18/2023 2:01:08 PM

Ends: 1/18/2023 3:00:15 PM

Length: 00:59:08

2:01:13 PM	Sen. Bradley (Chair)
2:02:36 PM	Sen. Powell
2:02:47 PM	Sen. Bradley
2:04:03 PM	TAB 1 - Introductions and Committee Overview
2:04:04 PM	Marti Harkness, Staff Director, Senate Appropriations Committee on Criminal and Civil Justice
2:11:21 PM	Sen. Bradley
2:11:27 PM	TAB 2 - Presentation on Agencies' Fiscal Year 2023-2024 Legislative Budget Requests
2:11:35 PM	Sen. Bradley
2:11:36 PM	Ricky Dixon, Secretary, Department of Corrections
2:23:22 PM	Sen. Bradley
2:23:27 PM	Sen. Yarborough
2:24:37 PM	R. Dixon
2:26:08 PM	Sen. Yarborough
2:26:41 PM	R. Dixon
2:26:59 PM	Sen. Bradley
2:27:04 PM	Sen. Torres
2:27:38 PM	R. Dixon
2:28:38 PM	Sen. Torres
2:28:55 PM	R. Dixon
2:29:24 PM	Sen. Torres
2:29:34 PM	R. Dixon
2:29:38 PM	Sen. Wright
2:29:53 PM	R. Dixon
2:30:15 PM	Sen. Wright
2:30:49 PM	R. Dixon
2:32:19 PM	Sen. Rouson
2:32:54 PM	R. Dixon
2:33:49 PM	Sen. Baxley
2:34:17 PM	R. Dixon
2:35:04 PM	Sen. Bradley
2:35:23 PM	Eric Hall, Secretary, Department of Juvenile Justice
2:47:02 PM	Sen. Bradley
2:47:22 PM	Melinda Coonrod, Chairman, Commission on Offender Review
2:57:20 PM	Sen. Bradley
2:57:30 PM	Ann Salamone
3:00:02 PM	Sen. Bradley
3:00:14 PM	