Tab 1 SB 564 by **Young**; (Similar to H 00399) John M. McKay Scholarships for Students with Disabilities Program

The Florida Senate

COMMITTEE MEETING EXPANDED AGENDA

APPROPRIATIONS SUBCOMMITTEE ON PRE-K - 12 EDUCATION

Senator Passidomo, Chair Senator Young, Vice Chair

MEETING DATE: Wednesday, January 10, 2018

Other Related Meeting Documents

TIME: 11:00 a.m.—12:30 p.m.

PLACE: Pat Thomas Committee Room, 412 Knott Building

MEMBERS: Senator Passidomo, Chair; Senator Young, Vice Chair; Senators Broxson, Farmer, Grimsley, Lee,

Montford, Rouson, and Steube

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	SB 564 Young (Similar H 399)	John M. McKay Scholarships for Students with Disabilities Program; Providing that parents seeking an individual education plan reevaluation may request a specified meeting and evaluation from the school district; specifying that a school district may change a student's matrix of services as a result of an individual education plan reevaluation, etc.	Favorable Yeas 8 Nays 0
		ED 12/04/2017 Favorable AED 01/10/2018 Favorable AP RC	

S-036 (10/2008) Page 1 of 1

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prep	ared By: The Pr	ofessional	Staff of the Ap	propriations Subcon	nmittee on Pre-K - 12 Education	
BILL: SB 564						
INTRODUCER:	Senator Young					
SUBJECT:	John M. Mc	Kay Sch	olarships for S	Students with Dis	abilities Program	
DATE:	January 9, 20	018	REVISED:			
ANAL	YST	STAFF	DIRECTOR	REFERENCE	ACTION	
l. Androff		Graf		ED	Favorable	
2. Sikes	Elwell		AED	Recommend: Favorable		
3.				AP		
1.				RC		

I. Summary:

SB 564 modifies the John M. McKay Scholarships for Students with Disabilities Program to:

- Specify that a parent who seeks a reevaluation of an existing individual education plan (IEP) may request an IEP meeting and evaluation from the school district to obtain or revise a matrix of services for an eligible student.
- Authorize a school district to change a matrix of services based on the result of an IEP reevaluation.

The bill has no impact on state revenues and an indeterminate impact on state expenditures relating to the McKay Scholarships. A student whose parent requests an IEP reevaluation may obtain a revised matrix of services, which may result in the student receiving a higher or lower McKay Scholarship amount. Because the McKay Scholarship funds pass through the district to the parent and private school, there is no fiscal impact on the school district. The change to the McKay Scholarship award amounts is indeterminate.

The bill takes effect July 1, 2018.

II. Present Situation:

The Legislature has established scholarship programs to provide school choice options to parents of students with a disability.

McKay Scholarship for Students with Disabilities Program

The John M. McKay Scholarship Program For Students With Disabilities Program (McKay Program) is established to provide the option to attend an eligible public or private school for

students with a disability who have an individual education plan¹ or an accommodation plan that has been issued under section 504 of the Rehabilitation Act of 1973 (504 accommodation plan).²

A student with a disability, for purposes of the McKay Program, includes a K-12 student who is documented as having an intellectual disability; a speech impairment; a language impairment; a hearing impairment, including deafness; a visual impairment, including blindness; a dual sensory impairment; an orthopedic impairment; an other health impairment; an emotional or behavioral disability; a specific learning disability, including but not limited to, dyslexia, dyscalculia, or developmental aphasia; a traumatic brain injury; a developmental delay; or autism spectrum disorder.³

A student must meet specified eligibility requirements for the McKay Program,⁴ and the scholarship award remains in place until the student recipient returns to a public school, graduates from high school, or reaches the age of 22, whichever occurs first.⁵

Individual Education Plan

An individual education plan (IEP) is a written plan for the special education of a student with a disability that provides a clear statement of the expected outcomes and the special education services and supports to be provided to the student.⁶ The IEP must include specified information such as: ⁷

- A child's academic achievement and functional performance,
- How the child will be included in the general education curriculum,
- Annual goals for the child and how those goals will be measured,
- The special education and related services to be provided to the student,
- How the child will be appropriately assessed, including the use of alternate assessments, and
- The appropriate accommodations that are necessary for the student's instruction and assessment.

An IEP must be developed, reviewed, and revised for each eligible student or child with a disability served by a school district or other state agency that provides special education and related services either directly, by contract, or through other arrangements.⁸

An IEP team must meet to develop a plan for the student's needs within 30 days after determining a student's eligibility for special education and related services and must be in effect

¹ The Individualized Education Plan is written in accordance with the rules of the State Board of Education. Section 1002.39(1)(a), F.S.

² Section 1002.39(1), F.S.

³ Section 1002.39(1), F.S.

⁴ *Id.* at (2) and (9).

⁵ *Id.* at (4)(a).

⁶ See Florida Department of Education, Bureau of Exceptional Education and Student Services, Developing Quality Individual Educational Plans (2015), available at http://www.fldoe.org/core/fileparse.php/7690/urlt/0070122-qualityieps.pdf; Florida Department of Education, Bureau of Exceptional Education and Student Services, Getting Ready for Your Student's Individual Educational Plan (IEP) Meeting (2016), available at http://www.fldoe.org/core/fileparse.php/7690/urlt/0070119-iep-card.pdf.

⁷ See Rules 6A-6.03028(3)(h), 6A-6.03029(3), and 6A-6.030191(4), F.A.C.

⁸ Rule 6A-6.03028(3), F.A.C.

prior to the provision of these services. A meeting must be held, at least annually, to develop, review and revise the IEP in accordance with all aspects of the State Board of Education rule. The multidisciplinary IEP team includes the student's parent, at least one regular education teacher of the student, at least one special education teacher of the student, a qualified school district representative, and additional individuals as appropriate and necessary. An IEP must be in effect at the beginning of each school year for each eligible student with a disability within the school district's jurisdiction.

Parents are partners with schools and school district personnel in developing, reviewing, and revising the IEP for their students.¹³ The school district must obtain informed consent from the parent before providing exceptional student education services to a student.¹⁴ Each school district must establish procedures that provide the opportunity for one or both of the student's parents to participate in meetings and decisions concerning the IEP for the student.¹⁵ The role of a parent in developing the IEP includes:¹⁶

- Providing critical information regarding the strengths of the student;
- Expressing any concerns for enhancing the education of the student so that the student can receive a free appropriate public education;
- Participating in discussions about the student's need for special education and related services;
- Participating in the determination of how the student will be involved and progress in the general curriculum, including participation in the statewide assessment program and in district-wide assessments;
- Participating in the determination of what services the school district will provide to the student and in what setting; and
- Participating in the determination of which course of study leading towards a standard diploma the student will pursue.

State Board of Education rule provides that a parent is not limited from asking for revisions of the child's IEP or invoking due process procedures.¹⁷

Matrix of Services

The Commissioner of Education must specify a Matrix of Services and Intensity Levels (matrix) to be used by districts in the determination of the two weighted cost factors for exceptional students with the highest levels of need. ¹⁸ The Florida Department of Education (DOE) has developed the Matrix of Services Handbook to provide districts, schools, and teachers with

⁹ *Id.* at (3)(f)2.

 $^{^{10}}$ *Id.* at (3)(f)3.

¹¹ *Id.* at (3)(c).

¹² Rule 6A-6.03028(3)(f)1., F.A.C.

¹³ Rule 6A-6.03028(3), F.A.C.

¹⁴ Rule 6A-6.0331(9)(a), F.A.C.

¹⁵ Rule 6A-6.03028(3)(b), F.A.C.

¹⁶ *Id.* at (a).

¹⁷ *Id.* at (m)4.

¹⁸ Section 1011.62(1)(c), F.S.

information about the matrix required for selected students with exceptionalities. ¹⁹ The matrix is designed with five levels in each of the following five domain areas: ²⁰

- Curriculum and Learning Environment: This domain addresses services provided to the student in the areas of curriculum, instructional strategies, and learning environment.
- Social or Emotional Behavior: This domain includes services provided to meet identified social and emotional needs of students with exceptionalities, such as positive behavioral supports, behavioral interventions, social skills development, socialization, and counseling as a related service.
- Independent Functioning: This domain includes services that are necessary for the independent functioning of students with exceptionalities, such as instruction in organizational strategies, assistance for activities of daily living and self-care, physical therapy, occupational therapy, orientation and mobility training, and supervision of students to ensure physical safety.
- Health Care: This domain addresses services provided to students with exceptionalities who
 have health care needs. Included in this domain are services related to monitoring and
 assessment of health conditions, provision of related health care services, and interagency
 collaboration.
- Communication: This domain includes services provided to support the communication needs of students with exceptionalities. Services included in this domain are personal assistance, instructional interventions, speech or language therapy, and the use of alternative and augmentative communication systems.

A student is evaluated within each of these five domains to determine the appropriate level of service the student requires: Level 1 represents the lowest level of service, and Level 5 represents the highest level of service.²¹ The frequency and intensity of the service and the qualifications of personnel required to provide the service are critical factors that impact the determination of the appropriate level of service for the student.²²

School District Obligations

By April 1 of each year, and within 10 days after an IEP meeting or a 504-accommodation plan is issued, a school district is required to notify the parent of the student of all options available in the McKay Scholarship Program, inform the parent of the DOE's telephone hotline and internet website for additional information on the McKay Scholarships, and offer the student's parent an opportunity to enroll the student in another public school in the district.²³

Within 10 school days after the school district receives notification of a parent's request for a McKay Scholarship, the school district must notify the student's parent if a matrix of services has not been completed and inform the parent that the district is required to complete the matrix

¹⁹ Florida Department of Education, *Exceptional Student Education Matrix of Services Handbook* (2015), *available at* http://www.fldoe.org/core/fileparse.php/7690/urlt/2015MatrixServices.pdf.

²¹ Florida Department of Education, *Exceptional Student Education Matrix of Services Handbook* (2015), *available at* http://www.fldoe.org/core/fileparse.php/7690/urlt/2015MatrixServices.pdf.

²³ Section 1002.39(5)(a)1., F.S.

within 30 days after receiving notice of the parent's request for a McKay Scholarship. ²⁴ The school district must complete the matrix of services for any student who is participating in the McKay Scholarship and must notify the DOE of the student's matrix level within 30 days after receiving notification of a request to participate in the program. ²⁵ The school district must provide the student's matrix level to the student's parent within 10 school days after the matrix of services is completed. ²⁶

Under the McKay Program, a school district may change a matrix of services only if the change is to correct a technical, typographical, or calculation error. ²⁷ A school district must notify parents of the availability of a reevaluation at least every three years of each student who receives a McKay Scholarship. ²⁸

III. Effect of Proposed Changes:

SB 564 modifies the John M. McKay Scholarships for Students with Disabilities Program to:

- Specify that a parent who seeks a reevaluation of an existing individual education plan (IEP) may request an IEP meeting and evaluation from the school district to obtain or revise a matrix of services for an eligible student.
- Authorize a school district to change a matrix of services based on the result of an IEP reevaluation.

The bill modifies the basis for changing the matrix of services by a school district as a result of a request for a reevaluation of an existing IEP by the student's parent. This modification is consistent with a similar provision regarding a school district's authority to change a student's matrix of services under the Gardiner Scholarship Program.²⁹ The bill may allow an IEP team to consider the student's most recent circumstances, which may help the team in revising the IEP and adjusting the student's matrix of services to effectively meet the student's current needs.

The bill takes effect July 1, 2018.

IV. Constitutional Issues:

A. Municipality/County	Mandates	Restrictions:
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None.

B. Public Records/Open Meetings Issues:

None.

²⁴ *Id.* at (b)2.a., F.S. This notice should include the required completion date for the matrix. *Id.*

²⁵ *Id.* at (b)2.b.

²⁶ *Id*.

²⁷Section 1002.39(5)(b)2.d., F.S.

²⁸ *Id.* at (c).

²⁹ Section 1002.385(7)(a)2.c., F.S.

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None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

According to the Florida Department of Education (DOE), a change in a student's matrix of services may result in the student receiving a higher or lower McKay Scholarship amount, which may affect the total funds the district receives through the Florida Education Finance Program (FEFP).³⁰ Because the McKay Scholarship funds pass through the district to the parent and private school, there is no fiscal impact on the school district. The change to the McKay Scholarship award amounts is indeterminate.³¹

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends section 1002.39 of the Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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³⁰ Florida Department of Education, SB 564 Analysis (2018), at 3.

³¹ *Id*.

Florida Senate - 2018 SB 564

By Senator Young

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A bill to be entitled

An act relating to the John M. McKay Scholarships for Students with Disabilities Program; amending s. 1002.39, F.S.; providing that parents seeking an individual education plan reevaluation may request a specified meeting and evaluation from the school district; specifying that a school district may change a student's matrix of services as a result of an individual education plan reevaluation; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraphs (a) and (b) of subsection (5) of section 1002.39, Florida Statutes, are amended to read:

1002.39 The John M. McKay Scholarships for Students with Disabilities Program.—There is established a program that is separate and distinct from the Opportunity Scholarship Program and is named the John M. McKay Scholarships for Students with Disabilities Program.

- (5) SCHOOL DISTRICT OBLIGATIONS; PARENTAL OPTIONS.-
- (a)1. By April 1 of each year and within 10 days after an individual education plan meeting or a 504 accommodation plan is issued under s. 504 of the Rehabilitation Act of 1973, a school district shall notify the parent of the student of all options available pursuant to this section, inform the parent of the availability of the department's telephone hotline and Internet website for additional information on John M. McKay Scholarships, and offer that student's parent an opportunity to

Page 1 of 3

 ${\tt CODING:}$ Words ${\tt stricken}$ are deletions; words ${\tt \underline{underlined}}$ are additions.

Florida Senate - 2018 SB 564

18-00553-18 2018564

enroll the student in another public school in the district.

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2. A parent who seeks a reevaluation of an existing individual education plan may request an individual education plan meeting and evaluation from the school district to obtain or revise a matrix of services.

 $3.2 ext{-}$ The parent is not required to accept the offer of enrolling in another public school in lieu of requesting a John M. McKay Scholarship to a private school. However, if the parent chooses the public school option, the student may continue attending a public school chosen by the parent until the student graduates from high school.

4.3. If the parent chooses a public school consistent with the district school board's choice plan under s. 1002.31, the school district shall provide transportation to the public school selected by the parent. The parent is responsible to provide transportation to a public school chosen that is not consistent with the district school board's choice plan under s. 1002.31.

(b)1. For a student with disabilities who does not have a matrix of services under s. 1011.62(1)(e), the school district must complete a matrix that assigns the student to one of the levels of service as they existed prior to the 2000-2001 school year.

2.a. Within 10 school days after it receives notification of a parent's request for a John M. McKay Scholarship, a school district must notify the student's parent if the matrix of services has not been completed and inform the parent that the district is required to complete the matrix within 30 days after receiving notice of the parent's request for a John M. McKay

Page 2 of 3

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Florida Senate - 2018 SB 564

18-00553-18 2018564

Scholarship. This notice should include the required completion date for the matrix.

- b. The school district must complete the matrix of services for any student who is participating in the John M. McKay Scholarships for Students with Disabilities Program and must notify the department of the student's matrix level within 30 days after receiving notification of a request to participate in the scholarship program. The school district must provide the student's parent with the student's matrix level within 10 school days after its completion.
- c. The department shall notify the private school of the amount of the scholarship within 10 days after receiving the school district's notification of the student's matrix level.
- d. A school district may change a matrix of services only if the change is the result of an individual education plan reevaluation or is necessary to correct a technical, typographical, or calculation error.

Section 2. This act shall take effect July 1, 2018.

Page 3 of 3

CODING: Words stricken are deletions; words underlined are additions.

THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Meeting Date Bill Number (if applicable) Amendment Barcode (if applicable) Name Job Title Address 813.264.29 Street **Email** City State Speaking: For Against Information Waive Speaking: In Support (The Chair will read this information into the record.) Appearing at request of Chair: Lobbyist registered with Legislature: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. This form is part of the public record for this meeting.

S-001 (10/14/14)

THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Se	Senator or Senate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable,
Topic Children with Disc	Amendment Barcode (if applicable
Name Amy Datz	
Job Title Andrick Member / 50	upporter (830)
Address 1130 (cestulen Aug	Phone 322-7599
Street Allahassee FC	32303 Email amalie date a Mac
City State	Zip
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Physicians for	Social Responsibilities
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

THE FLORIDA SENATE



Tallahassee, Florida 32399-1100

COMMITTEES: Commerce and Tourism, *Chair*Communications, Energy, and Public Utilities, *Vice Chair* Appropriations Appropriations Subcommittee on Pre-K - 12 Education Health Policy Rules

SENATOR BILL MONTFORD

3rd District

January 10, 2018

The Honorable Kathleen Passidomo 404 S. Monroe Street Tallahassee, FL 32399-1100

Chair Passidomo:

This is a formal request that I be excused from today's Pre-K- 12 Appropriations Committee meeting and from any votes on committee matters taken during my absence.

Your indulgence is greatly appreciated.

Respectfully submitted,

Rill Montford

Bill Montford, State Senator

District Three

REPLY TO:

□ 410 Senate Office Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5003 □ 20 East Washington Street, Suite D, Quincy, Florida 32351 (850) 627-9100 □ 105 North Jefferson Street, Perry, Florida 32347 (850) 223-0902

CourtSmart Tag Report

Room: KN 412 Case No.: Type: Caption: Appropriations Subcommittee on Pre-K-12 Education Judge:

Started: 1/10/2018 11:04:48 AM

Ends: 1/10/2018 11:09:11 AM Length: 00:04:24

11:04:54 AM Sen. Passidomo (Chair)

11:05:03 AM Roll Call **11:05:43 AM** Tab 1, SB 564 **11:05:55 AM** Sen. Young

11:06:52 AM Bill Bunkley, President, Florida Ethics and Religious Liberty Commission, (Waives in Support)

11:07:15 AM Amy Datz, Supporter, Physicians for Social Responsibilities

11:08:11 AM Roll Call on SB 564 (Favorable)

11:09:03 AM Meeting Adjourned