SB 1050 by Montford; (Similar to H 7015) Department of Agriculture and Consumer Services

SB 1220 by Grimsley (CO-INTRODUCERS) Evers; (Similar to H 0917) Cattle Market Development Act

CS/SB 226 by RI, Latvala (CO-INTRODUCERS) Sobel; (Similar to CS/H 0239) Racing Animals

The Florida Senate

COMMITTEE MEETING EXPANDED AGENDA

AGRICULTURE Senator Montford, Chair Senator Dean, Vice Chair

MEETING DATE: Tuesday, March 10, 2015

TIME: 10:00 a.m.—12:00 noon PLACE: 301 Senate Office Building

MEMBERS: Senator Montford, Chair; Senator Dean, Vice Chair; Senators Bullard, Galvano, Garcia, Grimsley,

and Sobel

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	SB 1050 Montford (Similar H 7015)	Department of Agriculture and Consumer Services; Removing provisions requiring the department to give certain priority consideration when evaluating applications for funding of agriculture education and promotion facilities; authorizing the department to secure letters of patent, copyrights, and trademarks on work products and to engage in acts accordingly; authorizing the Commissioner of Agriculture to create an Office of Agriculture Technology Services; repealing provisions relating to the authority of the Florida Forest Service to dedicate and reserve state park lands for public use, etc. AG 03/10/2015 Favorable AGG AP	Favorable Yeas 6 Nays 0
2	SB 1220 Grimsley (Similar H 917)	Cattle Market Development Act; Renaming the Beef Market Development Act as the Cattle Market Development Act; renaming the Florida Beef Council, Inc., as the Florida Cattle Enhancement Board, Inc.; authorizing the Cattle Enhancement Board to impose additional assessments; removing provisions authorizing the board to sue and be sued without individual liability of the members, to maintain a financial reserve for emergency use, to appoint advisory groups, to accept grants, donations, contributions, or gifts from any source, and to pay other organizations for work or services, etc. AG 03/10/2015 Favorable AGG	Favorable Yeas 6 Nays 0

COMMITTEE MEETING EXPANDED AGENDA

Agriculture
Tuesday, March 10, 2015, 10:00 a.m.—12:00 noon

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
3	CS/SB 226 Regulated Industries / Latvala (Similar CS/H 239, Compare H 187, H 1233, S 262)	Racing Animals; Revising the prohibition on the use of certain medications or substances on racing animals; authorizing the Division of Pari-mutuel Wagering within the Department of Business and Professional Regulation to solicit input from the Department of Agriculture and Consumer Services; requiring the division to notify the owners or trainers, stewards, and the appropriate horsemen's association of all drug test results; expanding violations to include prohibited substances that break down during a race found in specimens collected after a race, etc.	Favorable Yeas 6 Nays 0
		RI 02/18/2015 Fav/CS AG 03/10/2015 Favorable AP	

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The Florida Senate

BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepa	ared By: Tl	ne Professional S	Staff of the Commit	tee on Agriculture	Э
BILL:	SB 1050					
INTRODUCER:	Senator Mo	ontford				
SUBJECT:	Departmen	t of Agric	culture and Cor	nsumer Services		
DATE:	March 10,	2015	REVISED:			
ANAL	YST	STAF	F DIRECTOR	REFERENCE		ACTION
1. Akhavein		Becke	r	AG	Favorable	
2.	<u>.</u>			AGG		
3.				AP		

I. Summary:

SB 1050 addresses issues relating to agriculture and certain powers and duties of the Department of Agriculture and Consumer Services (department). It:

- Eliminates the competitiveness for ranking of each Agricultural Education and Promotion Facilities funding application and instead allows the department to list the applicants in alphabetical order;
- Changes the deadline to submit a recertification application for the limited certification for urban landscape commercial fertilizer application and eliminates the \$50 per month late charge for late recertification;
- Adds a definition for the word "vehicle" in chapter 500, F.S., in order to be consistent with the federal Food Safety Modernization Act, and adds definitions for the words "retail" and "wholesale" to clarify the types of food permits the department issues;
- Authorizes the department to sponsor "events," in addition to breakfasts, luncheons, or dinners, in order to promote agriculture and agricultural business products;
- Authorizes the department to acquire, secure, enjoy, use, enforce, and dispose of all patents, trademarks, copyrights, and other rights or similar interests;
- Authorizes the department to use money deposited in the Pest Control Trust Fund to carry out any of the powers of the Division of Agricultural Environmental Services;
- Authorizes the Commissioner of Agriculture to create an Office of Agriculture Technology Services;
- Authorizes the department to provide staff and meeting space for the Florida Agricultural Center and Horse Park Authority;
- Clarifies the intent of the "Fresh From Florida" marketing brand in order to avoid the misconception that the brand is indicative of inspection for food safety purposes;
- Eliminates the department's power to adopt rules related to negotiating and entering into contracts with advertising agencies. Purchasing requirements are covered by Department of Management Services' policies and procedures;

• Changes the membership requirements for the Florida Agricultural Promotional Campaign Advisory Council so that a specific number of people from a particular industry are not required;

- Removes the requirement that the department notify a property owner that a plant infested or infected with plant pests or noxious weeds has been found on their property if the plant is infested with pests or noxious weeds that are determined to be widely established in Florida. This change would delete the requirement that the owner must destroy or remove the plant within 10 days;
- Eliminates the Florida Forest Service's power to dedicate its land for use by the public as a park. Florida Forest Service lands do not include any state parks and the Florida Forest Service does not manage any of its land for park purposes;
- Adds definitions for "school breakfast program," "summer nutrition program," and "universal school breakfast program" to specify that they are programs which are authorized by federal law;
- Replaces every instance of the term "school district" with "district school board;"
- Creates a duty to provide to a "severe need school" the highest rate of reimbursement to which it is entitled under the federal school breakfast program;
- Renames the "Florida Farm Fresh Schools Program" to the "Florida Farm to School Program;"
- Eliminates the need for dealers in agricultural products to provide a letter, accompanying a certificate of deposit, from the issuing institution acknowledging that the assignment has been properly recorded on the books of the issuing institution and will be honored by the issuing institution; and
- Eliminates the requirement that each grain dealer report monthly to the department the value of grain it received from producers for which the producers have not received payment.

II. Present Situation:

Agriculture Education and Promotion Facilities¹

The Legislature grants funding to local governments and fair associations (applicants) to pay for the planning, design, permitting, construction, or renovation of agricultural education and promotion facilities, subject to the amount provided in the General Appropriations Act. Applicants are screened by the department to determine their eligibility. Currently, the statute requires that applicants be competitively ranked based on the following criteria:

- The intended use of the funding, with priority being given to applicants proposing new facilities;
- The amount of local match, with priority given to those with the highest percentage of local match;
- The location of the facility, if it is in a brownfield, a rural enterprise zone, an agriculturally depressed area, or county that has lost its agricultural land to environmental restoration projects;

¹ Information for this analysis was submitted February 26, 2015, by the Department of Agriculture and Consumer Services, in response to a request by the Senate Agriculture Committee.

• The net increase, as a result of the facility, of total available exhibition, arena, or civic center space within the jurisdictional limits of the local government in which the facility is to be located, with priority given to the largest percentage increase of total exhibition, arena, or civic center space;

- The historical record of the applicant in promoting agriculture and educating the public about agriculture;
- The highest projection of paid attendance attracted by the facility and the proposed economic impact; and
- The location of the facility with respect to an Institute of Food and Agricultural Sciences (IFAS) facility, with priority given to facilities closer in proximity to an IFAS facility.

The bill would remove the competitiveness for ranking and list the applicants in alphabetical order by applicant. The current system leaves the impression that projects will be funded in the order they are ranked, which is not always the case. This statute leaves intact the information required to be submitted to the department to certify that each applicant is a qualified agriculture and promotion facility, while still providing the Legislature the information it needs to fund the most deserving projects.

Limited Certification for Urban Landscape Commercial Fertilizer Application

Section 482.1562, F.S., outlines the application requirements to receive a Limited Commercial Fertilizer Certification. Renewals are required every four years. For those who hold a limited license, recertification applications must be submitted 90-days prior to expiration of the current license. If the renewal application is not received 60 days prior to the expiration date a late fee of \$50 is assessed, in addition to the \$25 renewal fee. In order to renew a Limited Commercial Fertilizer Certificate, the cost could be as much as \$75. A new license is \$25. The bill would remove the late fee and allow certificate holders 30 days to renew their licenses. The change was requested by industry representatives, because they feel the current language is confusing. This process is consistent with other certifications under Chapter 482, F.S.

Powers and Duties of the Department of Agriculture and Consumer Services

The department is empowered by the Legislature to stimulate, encourage, and foster the production and consumption of agricultural and agricultural business products by sponsoring trade breakfasts, luncheons, and dinners that will assist in the promotion and marketing of Florida's agricultural and agricultural business products to the consuming public. Section 570.07(20)(c), F.S., is somewhat limiting because it only refers to trade breakfasts, luncheons, and dinners for possible sponsorship opportunities. Adding the word "events" ensures that the department is covered by the types of sponsorships it would be able to provide so that it may continue to stimulate, encourage, and foster the production and consumption of agricultural and agricultural business products.

Currently, the department does not have enforcement capabilities regarding the misuse of the "Fresh From Florida" logo. The Legislature has not granted the department the authority to secure or hold a trademark. The bill would give the department the same authority as the Department of Citrus, state universities, and others to enforce the trademarks and copyrights it obtains on behalf of the state. This language clarifies the authority of the department with regard

to its ability to obtain and enforce rights in intellectual property created and utilized by the department. This authority is needed to ensure, as the "Fresh From Florida" mark becomes more popular, that the department can take immediate action to stop its misuse. Without this authority, valuable time could be lost by having to educate the Department of State, the agency currently holding this responsibility for the state, about the consequences of the misuse of the "Fresh From Florida" mark. The direct enforcement capability by the department will result in faster and more cost effective enforcement.

Currently, "providing electronic data processing and management information systems support for the department" remains a duty of the Division of Administration. The Office of Agriculture Technology Services proposes to establish the office as a stand-alone office under the supervision of a senior manager within Chapter 570, F.S. This changes would pave the way for continued implementation of the department's information technology strategic plan.

Pest Control Trust Fund

Section 482.2401, F.S. restricts the use of funds to carry out the provisions of Ch. 482, F.S. This prevents resources funded from Ch. 482, F.S., from being used to conduct work for other programs, which is problematic when functions across programs are combined within a work unit, such a licensing or inspection. Prior to the reorganization of the Division of Agriculture Environmental Services (AES), the work units were separate for each statutory area. The reorganization streamlined these units. The bill would authorize the department to use money deposited in the Pest Control Trust Fund to carry out any of the powers of the Division of Agricultural Environmental Services (set forth in s. 570.44, F.S.), not just the Structural Pest Control Act (Ch. 482, F.S.). The powers of the Division of Agricultural and Environmental Services include state mosquito control program coordination; agricultural pesticide registration, testing and regulation; and feed, seed, and fertilizer production inspection and testing. This authorization expires June 30, 2018.

Division of Food Safety

Section 570.50(5), F.S., authorizes the Division of Food Safety to analyze food and animal feed samples for chemical residues as required under the adulteration sections of chapters 500 and 580, F.S. The primary effect of the proposed change is to fully characterize the current actions of the Division of Food Safety in analyzing food, milk, milk products, frozen desserts, and animal feed products for any potential adulterant or substance that would be harmful to humans or animals. Along with potential chemical adulterants, there is concern with microbiological and physical adulteration of food or feed products. These are activities that the department already performs as a service to the Divisions of Agriculture Environmental Services and Animal Industry, as well as part of FDA surveillance activities, and in reaction to animal feed outbreaks. By adding a reference to Ch. 502, F.S., to the current statute and striking the reference to chemical residues, the department is able to fully encompass the activities performed in the Division of Food Safety labs.

Division of Marketing and Development

Currently, Agriculture Dealer's licenses are issued through the Division of Marketing. The bill moves the duties associated with issuing Agriculture Dealer's Licenses to the Division of Consumer Services, which already has the same duties for several other licenses, creating better department efficiency. The Division of Marketing is currently tasked with regulating Live Stock Markets. The bill tasks responsibility of regulating Live Stock Markets to the department rather than to a specific division.

Florida Agricultural Promotional Campaign Advisory Council

Section 571.28, F.S., for the membership of the Florida Agricultural Promotional Campaign Advisory Council. The membership must include six members representing agricultural producers, shippers, or packers; three members representing agricultural retailers; two members representing agricultural associations; one member representing a wholesaler of agricultural products; one member representing consumers; and one member representing the department. The bill would allow members to be selected without regard for a specific number from each category of business, but rather an overall representation of the major business components important to the business of agriculture.

Notice of Infection of Plants and Destruction

Section 581.181, F.S., does not allow for discretion in determining when it is necessary to take immediate action to remove and destroy a noxious, infested or infected plant or plant product. The bill would give the department flexibility to determine if it is necessary to invoke procedures for immediate action for the cause of removal and destruction of a noxious plant, non-noxious plant, or plant product infested or infected with a pest or disease. For example, noxious plants, plant pests, or plant diseases that are well-established in Florida and are not under a department eradication or control program may not justify requiring immediate action to eliminate or otherwise mitigate.

School Food and Nutrition Service Program

The National School Lunch Program (NSLP) is a federally funded program that assists schools and other agencies in providing nutritious meals to children at reasonable prices. In addition to financial assistance, the NSLP provides donated commodity foods to help reduce lunch program costs.

Chapter 595, F.S., authorizes the department to coordinate with the federal government to use federal and state funding to provide school nutrition programs. The Legislature declared that it is the policy of the state to provide standards for school food and nutrition services and to require each school district to establish and maintain an appropriate school food and nutrition service program consistent with the nutritional needs of students.

Schools must apply through the department and complete certain requirements prior to the operation of a school nutrition program. Once approved, the department reimburses the schools

for each lunch and breakfast meal served provided they meet established state and federal regulations.

Chapter 595, F.S., does not contain definitions for "school breakfast program," "summer nutrition program," or "universal school breakfast program." The bill adds these definitions to specify that they are the programs authorized by federal law. The department administers more than one United States Department of Agriculture summer nutrition program. The bill amends the definition of "summer nutrition programs" to specify that certain requirements apply to all summer nutrition programs.

Currently, the department must make a reasonable effort to ensure that any school designated as a "severe need school" receives the highest rate of reimbursement to which it is entitled under the federal school breakfast program for each breakfast meal served. Further, the department may advance funds from the school nutrition program's annual appropriation to sponsors in order to implement the school nutrition program. There is no restriction on when or for which program the funds may be advanced. The bill would clarify that the department does not just make efforts to, but actually ensures through its processes and procedures that all eligible severe need schools receive the higher rate of reimbursement. This change will have no economic or substantive effect on any interest groups or stakeholders and will remove ambiguities from the statute that could potentially result in misinterpretation and misapplication of the law. It would also clarify that the department will only advance funds when requested by sponsors of the Summer Food Service Program.

Florida Farm to Schools Program

Section 595.406, F.S., provides for implementation of the Florida Farm Fresh Schools Program. It was instituted in 2010 to require the Florida Department of Education to work with the department to increase the presence of Florida-grown products into schools. When the administration of the school nutrition programs was transferred to the department, this program became part of the Florida Farm to School Program, which was already being administered by the department. The bill would replace all references to the "Florida Farm Fresh Schools Program" with the "Florida Farm to School Program." This would allow for consistent messaging and marketing around the department's efforts as stated in the statute. Further changes would allow the department to recognize those sponsors who have purchased 10 percent of the food they serve from the Florida Farm to School Program.

Children's Summer Nutrition Program

Section 595.407, F.S., requires all school districts to develop a plan to sponsor a summer nutrition program to operate within five miles of at least one elementary school where 50 percent or more of the students are eligible for free or reduced prices meals for 35 consecutive days, and also within 10 miles of each elementary school where 50 percent or more of the students are eligible for free or reduced-price meals. The bill specifies that each school district must provide a summer nutrition program within five miles of at least one school that serves any combination of grades K-5, not just elementary schools. This provision attempts to close a loophole where some K-8 or K-12 schools claimed they were not elementary schools, and therefore, did not have to comply. According to the department, interpretation of this statute has varied greatly. This

change may require district school boards to adjust the location or increase the number of summer nutrition program sites they operate.

The bill remove the requirement that each school district provide reduced-price school meals during the summer for 35 consecutive days and replaces it with the requirement that each school district provide reduced-price school meals during the summer for 35 days between the end of one school year and the beginning of the next. This allows school districts to exclude holidays and weekends.

Financial Assurance Requirements for Dealers in Agricultural Products and Grain Dealers

Currently, any agricultural dealer who is engaged within this state in the business of purchasing, receiving, or soliciting agricultural products from the producer or the producer's agent or representative is required to obtain a bond or certificate of deposit (CD), as required in s. 604.20(1) F.S. If a CD is the chosen form of security, the dealer is required to furnish the department the CD or a CD receipt, a bank's acknowledgement letter and an assignment of CD. The bill would eliminate the need to provide a letter, accompanying a certificate of deposit, from the issuing institution acknowledging that the assignment has been properly recorded on the books of the issuing institution and will be honored by the issuing institution. This requirement is unnecessary because issuance of the certificate of deposit is acknowledgement that the agreement has been properly recorded.

Each grain dealer doing business in Florida must maintain a liquid security in an amount equal to the value of grain which the grain dealer has received from grain producers and for which the producers have not received payment. Each grain dealer must report to the department monthly the value of grain it received from producers for which the producers have not received payment. This report must include a statement showing the type and amount of security maintained to cover the grain dealer's liability to producers. The bill eliminates the requirement that each grain dealer report monthly to the department, as only three of the four licensed dealers are required to do so. The dealers would still continue to be licensed and bonded which would allow the department to request information from dealers in the event of a complaint or suspected malpractice.

III. Effect of Proposed Changes:

Section 1 amends s. 288.1175, F.S., to eliminate the requirement that the Department of Agriculture and Consumer Services competitively rank each application for funding of agriculture education and promotion facilities.

Section 2 amends s. 482.1562, F.S., to change the deadline for submitting a recertification application for a current limited certification for urban landscape commercial fertilizer application. The bill requires the application to be submitted four years after the date of issuance. It eliminates the \$50 per month late charge for late recertification.

Section 3 amends s. 500.03, F.S., to include a definition for the word "vehicle" in order to be consistent with the federal Food Safety Modernization Act. It also adds definitions for the words "retail" and "wholesale" to clarify the types of food permits that the department issues.

Section 4 amends s. 570.07, F.S., to authorize the department to sponsor "events," in addition to trade breakfasts, luncheons, and dinners, to promote agriculture and agricultural business products. It also authorizes the department to secure letters of patent, copyrights, and trademarks on any work product of the department and accordingly to enforce its rights.

Section 5 amends s. 570.30, F.S., to remove electronic data processing and management information systems support as a duty for the department's Division of Administration.

Section 6 amends s. 570.441, F.S., to authorize the department to use money deposited in the Pest Control Trust Fund to carry out any of the powers and duties of the Division of Agricultural Environmental Services. This subsection expires June 30, 2018.

Section 7 amends s. 570.50, F.S., to fully characterize the current functions of the Division of Food Safety in analyzing food, milk, milk products, frozen desserts, and animal feed products for any potential adulterant or substance that would be harmful to humans or animals. Along with potential chemical adulterants, there is concern with microbiological and physical adulteration of food or feed products. These are activities that the division already performs for other divisions, as well as part of FDA surveillance activities, and in reaction to animal feed outbreaks. By adding a reference to Ch. 502, F.S., the department would be able to fully encompass the activities performed in the Division of Food Safety labs.

Section 8 amends s. 570.53, F.S., to remove enforcement of provisions relating to dealers in agricultural products from the duties of the Division of Marketing and Development. The Division of Marketing is currently tasked with regulating Live Stock Markets.

Section 9 amends s. 570.544, F.S., to move issuance of Agriculture Dealer's Licenses from the Division of Marketing and Development to the Division of Consumer Services, which already issues several other licenses. It also requires the department, rather than a specific division, to regulate Live Stock Markets

Section 10 creates s. 570.68, F.S., to create the Office of Agriculture Technology Services to provide electronic data processing and agency information technology services to the department.

Section 11 amends s. 570.681, F.S., to clarify legislative findings with regard to the Florida Agriculture Center and Horse Park.

Section 12 amends s. 570.685, F.S., to authorize the department to provide staff and meeting space for the Florida Agriculture Center and Horse Park Authority.

Section 13 amends s. 571.24, F.S., to clarify the intent of the Florida Agricultural Promotional Campaign as a marketing program. It removes an obsolete provision relating to the designation of a division employee as a member of the Advertising Interagency Coordinating Council.

Section 14 amends s. 571.27, F.S., to remove obsolete provisions relating to the department's authority to adopt rules related to negotiating and entering into contracts with advertising agencies for services that are directly related to the Florida Agricultural Promotional Campaign.

Section 15 amends s. 571.28, F.S., to change the membership criteria for the Florida Agricultural Promotional Campaign Advisory Council, so that a specific number of people from a particular industry are not required.

Section 16 amends s. 581.181, F.S., to remove the requirement that the department notify a property owner that a plant infested or infected with plant pests or noxious weeds has been found on their property if the plant is infested with pests or noxious weeds that are determined to be widely established in Florida. With this change, the owner would not be required to destroy or remove the plant within 10 days.

Section 17 repeals s. 589.26, F.S., to eliminate the Florida Forest Service's power to dedicate its land for use by the public as a park. The bill repeals this section because the Florida Forest Service does not acquire or have lands for "park purposes." The department acquires forest land for multi-use purposes.

Section 18 amends s. 595.402, F.S., to add definitions for "school breakfast program," "summer nutrition program," and "universal school breakfast program" to specify that these programs are authorized by federal law.

Section 19 amends s. 595.404, F.S., to clarify requirements for the School Nutrition Program. It creates a duty for each school district to provide to a "severe need school" the highest rate of reimbursement to which it is entitled under the federal school breakfast program for each breakfast meal served. It specifies that funds from the school nutritional program may only be advanced to the sponsors of Summer Food Service Programs. It also requires the department to collect and publish data on food purchased by sponsors through the Florida Farm to School Program and other school food and nutrition service programs.

Section 20 amends s. 595.405, to replace every instance of the term "school district" with "district school board." It rewrites the provisions of this section, which specifies that each school district is encouraged to provide universal, free school breakfast meals to all students in each elementary, middle, and high school. It also provides criteria for when a universal school breakfast program must be provided. The reorganizing of the section combines several subsections and removes conflicting and duplicative clauses, so that the section is easier to read, interpret, and apply.

Section 21 amends s. 595.406, F.S., to change the name of the "Florida Farm Fresh Schools Program" to the "Florida Farm to School Program." It also authorizes the department to recognize sponsors who purchase at least ten percent of the food they serve from the Florida Farm to School Program.

Section 22 amends s. 595.407, F.S., to specify that each school district must provide a summer nutrition program within five miles of at least one school that serves any combination of grades kindergarten through 5, not just elementary schools. It removes the requirement that each school

district provide reduced-price school meals during the summer for 35 consecutive days and replaces it with the requirement that each school district provide reduced-price school meals during the summer for 35 days between the end of one school year and the beginning of the next. School districts may exclude holidays and weekends.

Section 23 amends s. 595.408, F.S., to change every instance of the word "commodity" to "food" to be consistent with the federal statutes.

Section 24 amends s. 595.501, F.S., to require sponsors to complete corrective action plans, required by the department or a federal agency, so that they are in compliance with school food and nutrition service programs. This amendment would remove the requirements for corrective action plans from s. 595.405, F.S., and place them within this section.

Section 25 amends s. 595.601, F.S., to correct a cross-reference.

Section 26 amends s. 604.20, F.S., to remove a provision requiring an applicant for license as a dealer in agricultural products to submit a letter acknowledging assignment of a certificate of deposit from the issuing institution.

Section 27 amends s. 604.33, F.S., to remove provisions requiring grain dealers to submit monthly reports. It authorizes rather than requires the department to make at least one spot check annually of each grain dealer.

Section 28 provides that this act shall take effect July 1, 2015.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

See Private Sector Impact Section.

B. Private Sector Impact:

The bill would eliminate a late fee for limited certification for urban landscape commercial fertilizer application. This may have a positive impact on persons who apply commercial fertilizer by eliminating a fee.

The bill would eliminate certain financial assurance and licensing requirements for dealers in agricultural products and for grain dealers. This may have a positive impact on those professions by eliminating the filing requirements.

The bill would create an exemption from the destruction requirement for plant or plant products infested with pests or noxious weeds that are widely established in Florida and not regulated by the department. This may have a positive impact on those who own the plant or plant products infested with pests or noxious weeds by not requiring the owners to destroy them.

C. Government Sector Impact:

The bill appears to have an insignificant negative impact on state government revenues by eliminating a late fee for limited certification for urban landscape commercial fertilizer application. The department indicates that it expects the impact to be minimal and that the loss will be absorbed by the Division of Agricultural and Environmental Services.

The bill does have a fiscal impact associated with the creation of s. 570.68, F.S., which creates the Office of Agriculture Technology Services, under the supervision of a senior management class employee. Currently, the Chief Information Officer within the department is classified as a retiree that has been reemployed and not eligible to participate in a state administered retirement plan. The state does contribute a set amount to the state retirement account for employees in these ineligible classes, despite their inability to participate. The current retirement contribution rate for an ineligible employee in a regular class is 3.80%, while the contribution rate for an ineligible employee in a senior management class is 16.30%. Changing the department's current Chief Information Officer to a senior management class would result in an additional state retirement contribution of \$11,795 from the Salary and Benefits appropriation category.

If the current Chief Information Officer were to leave and the position was filled at the same annual rate with an employee that was eligible to participate in state retirement, then the retirement contribution for this regular class employee would be 7.37%. In this scenario, changing the position to a senior management class would increase the contribution rate to 21.14% and result in \$12,994 in additional state retirement contributions.

In either scenario, the department would manage these additional costs within existing salary and benefit appropriations.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 288.1175, 482.1562, 500.03, 570.07, 570.30, 570.441, 570.50, 570.53, 570.544, 570.681, 570.685, 571.24, 571.27, 571.28, 581.181, 595.402, 595.404, 595.405, 595.406, 595.407, 595.408, 595.501, 595.601, 604.20, and 604.33.

This bill creates the following section of the Florida Statutes: 570.68.

This bill repeals the following section of the Florida Statutes: 589.26.

IX. Additional Information:

A. Committee Substitute – Statement of Changes:
(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Montford

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3-00902A-15 20151050

A bill to be entitled An act relating to the Department of Agriculture and Consumer Services; amending s. 288.1175, F.S.; removing provisions requiring the department to give certain priority consideration when evaluating applications for funding of agriculture education and promotion facilities; amending s. 482.1562, F.S.; clarifying the date by which an application for recertification of a limited certification for urban landscape commercial fertilizer application is required; removing provisions imposing late renewal charges; providing a grace period for such recertification; amending s. 500.03, F.S.; defining terms relating to the Florida Food Safety Act; amending s. 570.07, F.S.; revising powers and duties of the department to include sponsoring events; authorizing the department to secure letters of patent, copyrights, and trademarks on work products and to engage in acts accordingly; amending s. 570.30, F.S.; removing electronic data processing and management information systems support for the department as a power and duty of the Division of Administration; amending s. 570.441, F.S.; authorizing the use of funds in the Pest Control Trust Fund for activities of the Division of Agricultural Environmental Services; amending s. 570.50, F.S.; revising powers and duties of the Division of Food Safety to include analyzing milk, milk products, and frozen desserts offered for sale in the state;

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CODING: Words $\underline{\textbf{stricken}}$ are deletions; words $\underline{\textbf{underlined}}$ are additions.

Florida Senate - 2015 SB 1050

20151050

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	3-00902A-15 20151050
30	amending s. 570.53, F.S.; revising duties of the
31	Division of Marketing and Development to remove
32	enforcement of provisions relating to dealers in
33	agricultural products; amending s. 570.544, F.S.;
34	revising duties of the director of the Division of
35	Consumer Services to include enforcement of provisions
36	relating to dealers in agricultural products and grain
37	dealers; creating s. 570.68, F.S.; authorizing the
38	Commissioner of Agriculture to create an Office of
39	Agriculture Technology Services; providing duties of
40	the office; amending s. 570.681, F.S.; clarifying
41	legislative findings with regard to the Florida
42	Agriculture Center and Horse Park; amending s.
43	570.685, F.S.; authorizing rather than requiring the
44	department to provide administrative and staff support
45	services, meeting space, and record storage for the
46	Florida Agriculture Center and Horse Park Authority;
47	amending s. 571.24, F.S.; clarifying the intent of the
48	Florida Agricultural Promotional Campaign as a
49	marketing program; removing an obsolete provision
50	relating to the designation of a division employee as
51	a member of the Advertising Interagency Coordinating
52	Council; amending s. 571.27, F.S.; removing obsolete
53	provisions relating to the authority of the department
54	to adopt rules for entering into contracts with
55	advertising agencies for services that are directly
56	related to the Florida Agricultural Promotional
57	Campaign; amending s. 571.28, F.S.; revising
58	provisions specifying membership criteria of the

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Florida Agricultural Promotional Campaign Advisory Council; amending s. 581.181, F.S.; providing applicability of provisions requiring treatment or destruction of infested or infected plants and plant products; repealing s. 589.26, F.S., relating to the authority of the Florida Forest Service to dedicate and reserve state park lands for public use; amending s. 595.402, F.S.; defining terms relating to the school food and nutrition service program; amending s. 595.404, F.S.; revising duties of the department with regard to the school food and nutrition service program; directing the department to collect and publish data on food purchased by sponsors through the Florida Farm to School Program and other school food and nutrition service programs; amending s. 595.405, F.S.; clarifying requirements for the School Nutrition Program; providing for breakfast meals to be available to all students in schools that serve any combination of grades kindergarten through 5; amending s. 595.406, F.S.; renaming the "Florida Farm Fresh Schools Program" as the "Florida Farm to School Program"; authorizing the department to establish by rule a recognition program for certain sponsors; amending s. 595.407, F.S.; revising provisions of the children's summer nutrition program to include certain schools that serve any combination of grades kindergarten through 5; revising provisions relating to the duration of the program; authorizing school districts to exclude holidays and weekends; amending s. 595.408,

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88 F.S.; conforming references to changes made by the 89 act; amending s. 595.501, F.S.; requiring entities to 90 complete corrective action plans required by the 91 department or a federal agency to be in compliance 92 with school food and nutrition service programs; 93 amending s. 595.601, F.S.; correcting a cross-94 reference; amending s. 604.20, F.S.; removing a 95 provision requiring an applicant for license as a 96 dealer in agricultural products to submit a letter 97 acknowledging assignment of a certificate of deposit 98 from the issuing institution; amending s. 604.33, 99 F.S.; removing provisions requiring grain dealers to submit monthly reports; authorizing rather than 100 101 requiring the department to make at least one spot 102 check annually of each grain dealer; providing an 103 effective date. 104 Be It Enacted by the Legislature of the State of Florida: 105 106 107 Section 1. Subsection (5) of section 288.1175, Florida Statutes, is amended to read: 108 109 288.1175 Agriculture education and promotion facility.-110 (5) The Department of Agriculture and Consumer Services shall competitively evaluate applications for funding of an 111 112 agriculture education and promotion facility based on the 113 following criteria and list the applications alphabetically by 114 applicant name, if the number of applicants exceeds three, the 115 Department of Agriculture and Consumer Services shall rank the applications based upon criteria developed by the Department of 116

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Agriculture and Consumer Services, with priority given in descending order to the following items:

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- (a) The intended use of the funds by the applicant, with priority given to the construction of a new facility.
- (b) The amount of local match, with priority given to the largest percentage of local match proposed.
- (c) The location of the facility in a brownfield site as defined in s. 376.79(3), a rural enterprise zone as defined in s. 290.004, an agriculturally depressed area as defined in s. 570.74, or a county that has lost its agricultural land to environmental restoration projects.
- (d) The net increase, as a result of the facility, of total available exhibition, arena, or civic center space within the jurisdictional limits of the local government in which the facility is to be located, with priority given to the largest percentage increase of total exhibition, arena, or civic center space.
- (e) The historic record of the applicant in promoting agriculture and educating the public about agriculture, including, without limitation, awards, premiums, scholarships, auctions, and other such activities.
- (f) The highest projection on paid attendance attracted by the agriculture education and promotion facility and the proposed economic impact on the local community.
- (g) The location of the facility with respect to an Institute of Food and Agricultural Sciences (IFAS) facility, with priority given to facilities closer in proximity to an IFAS facility.

Section 2. Subsections (5) and (6) of section 482.1562,

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146	Florida Statutes, are amended to read:
147	482.1562 Limited certification for urban landscape
148	commercial fertilizer application
149	(5) An application for recertification must be made $\underline{4 \ \text{years}}$
150	after the date of issuance at least 90 days before the
151	expiration of the current certificate and be accompanied by:
152	(a) Proof of having completed the 4 classroom hours of
153	acceptable continuing education required under subsection (4).
154	(b) A recertification fee set by the department in an
155	amount of at least \$25 but not more than \$75. Until the fee is
156	set by rule, the fee for certification is \$25.
157	(6) A late renewal charge of \$50 per month shall be
158	assessed 30 days after the date the application for
159	recertification is due and must be paid in addition to the
160	renewal fee. Unless timely recertified, a certificate
161	automatically expires 90 days after the recertification date.
162	Upon expiration, or after a grace period which does not exceed
163	$\underline{\text{30 days after expiration,}}$ a certificate may be issued only upon
164	reapplying in accordance with subsection (3).
165	Section 3. Present paragraph (bb) of subsection (1) of
166	section 500.03, Florida Statutes, is redesignated as paragraph
167	(cc), and a new paragraph (bb) and paragraphs (dd) and (ee) are
168	added to that subsection, to read:
169	500.03 Definitions; construction; applicability
170	(1) For the purpose of this chapter, the term:
171	(bb) "Retail" means the offering of food directly to the
172	consumer.
173	(dd) "Vehicle" means a mode of transportation or mobile
174	carrier used to transport food from one location to another,

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175	including, but not limited to, carts, vans, trucks, cars, trains
176	and railway transport, and aircraft and watercraft type
177	transport.
178	(ee) "Wholesale" means the offering of food to businesses
179	for resale.
180	Section 4. Paragraph (c) of subsection (20) of section
181	570.07, Florida Statutes, is amended, and subsection (44) is
182	added to that section, to read:
183	570.07 Department of Agriculture and Consumer Services;
184	functions, powers, and duties.—The department shall have and
185	exercise the following functions, powers, and duties:
186	(20)
187	(c) To sponsor $\underline{\text{events}}_{,}$ trade breakfasts, luncheons, and
188	dinners and distribute promotional materials and favors in
189	connection with meetings, conferences, and conventions of
190	dealers, buyers, food editors, and merchandising executives that
191	will assist in the promotion and marketing of Florida's
192	agricultural and agricultural business products to the consuming
193	public.
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195	The department is authorized to receive and expend donations
196	contributed by private persons for the purpose of covering costs
197	associated with the above described activities.
198	(44) The department may, in its own name:
199	(a) Perform all things necessary to secure letters of
200	patent, copyrights, and trademarks on any work products of the
201	department and enforce its rights therein.
202	(b) License, lease, assign, or otherwise give written
203	consent to any person, firm, or corporation for the manufacture

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204	or use of such department work products on a royalty basis or
205	for such other consideration as the department shall deem
206	proper.
207	(c) Take any action necessary, including legal action, to
208	protect such department work products against improper or
209	unlawful use or infringement.
210	(d) Enforce the collection of any sums due to the
211	department for the manufacture or use of such department work
212	<pre>products by another party.</pre>
213	(e) Sell any of such department work products and execute
214	all instruments necessary to consummate any such sale.
215	(f) Do all other acts necessary and proper for the
216	$\underline{\text{execution}}$ of powers and duties conferred upon the department by
217	this section, including adopting rules, as necessary, in order
218	to administer this section.
219	Section 5. Subsection (5) of section 570.30, Florida
220	Statutes, is amended, to read:
221	570.30 Division of Administration; powers and duties.—The
222	Division of Administration shall render services required by the
223	department and its other divisions, or by the commissioner in
224	the exercise of constitutional and cabinet responsibilities,
225	that can advantageously and effectively be centralized and
226	administered and any other function of the department that is
227	not specifically assigned by law to some other division. The
228	duties of this division include, but are not limited to:
229	(5) Providing electronic data processing and management
230	information systems support for the department.
231	Section 6. Subsection (4) is added to section 570.441,
232	Florida Statutes, to read:

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3-00902A-15 20151050 233 570.441 Pest Control Trust Fund.-234 (4) In addition to the uses authorized under subsection 235 (2), moneys collected or received by the department under 236 chapter 482 may be used to carry out the provisions of s. 237 570.44. This subsection expires June 30, 2018. 238 Section 7. Subsection (5) of section 570.50, Florida 239 Statutes, is amended to read: 570.50 Division of Food Safety; powers and duties.—The 240 241 duties of the Division of Food Safety include, but are not 242 limited to: 243 (5) Analyzing food and feed samples offered for sale in the state for chemical residues as required under the adulteration 244 245 sections of chapters 500, 502, and 580. 246 Section 8. Subsection (2) of section 570.53, Florida 247 Statutes, is amended to read: 248 570.53 Division of Marketing and Development; powers and duties.—The powers and duties of the Division of Marketing and 249 250 Development include, but are not limited to: 251 (2) Enforcing the provisions of ss. 604.15-604.34, the 252 dealers in agricultural products law, and ss. 534.47-534.53. 253 Section 9. Subsection (2) of section 570.544, Florida Statutes, is amended to read: 254 255 570.544 Division of Consumer Services; director; powers; 256 processing of complaints; records.-257 (2) The director shall supervise, direct, and coordinate 258 the activities of the division and shall, under the direction of 259 the department, enforce the provisions of ss. 604.15-604.34 and

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chapters 472, 496, 501, 507, 525, 526, 527, 531, 539, 559, 616,

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and 849.

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262	Section 10. Section 570.68, Florida Statutes, is created to
263	read:
264	570.68 Office of Agriculture Technology Services.—The
265	commissioner may create an Office of Agriculture Technology
266	Services under the supervision of a senior manager exempt under
267	s. 110.205 in the Senior Management Service. The office shall
268	provide electronic data processing and agency information
269	technology services to support and facilitate the functions,
270	powers, and duties of the department.
271	Section 11. Section 570.681, Florida Statutes, is amended
272	to read:
273	570.681 Florida Agriculture Center and Horse Park;
274	legislative findings.—It is the finding of the Legislature that:
275	(1) Agriculture is an important industry to the State of
276	Florida, producing over \$6 billion per year while supporting
277	over 230,000 jobs.
278	$\underline{\text{(1)}}$ (2) Equine and other agriculture-related industries will
279	strengthen and benefit each other with the establishment of a
280	statewide agriculture and horse facility.
281	$\underline{\text{(2)}}$ $\underline{\text{(3)}}$ $\underline{\text{The}}$ A Florida Agriculture Center and Horse Park
282	<pre>provides will provide Florida with a unique tourist experience</pre>
283	for visitors and residents, thus generating taxes and additional
284	dollars for the state.
285	(3) (4) Promoting the Florida Agriculture Center and Horse
286	Park as a joint effort between the state and the private sector
287	$\underline{\text{allows}}$ will allow this facility to utilize experts and generate
288	revenue from many areas to ensure the success of this facility.
289	Section 12. Paragraphs (b) and (c) of subsection (4) of
290	section 570.685, Florida Statutes, are amended to read:

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 $570.685\ {\rm Florida}\ {\rm Agriculture}\ {\rm Center}\ {\rm and}\ {\rm Horse}\ {\rm Park}\ {\rm Authority.}-$

- (4) The authority shall meet at least semiannually and elect a chair, a vice chair, and a secretary for 1-year terms.
- (b) The department $\underline{may\ provide}$ shall be responsible for $\underline{providing}$ administrative and staff support services relating to the meetings of the authority and \underline{may} shall provide suitable space in the offices of the department for the meetings and the storage of records of the authority.
- (c) In conducting its meetings, the authority shall use accepted rules of procedure. The secretary shall keep a complete record of the proceedings of each meeting, which shows record shall show the names of the members present and the actions taken. These records shall be kept on file with the department, and such records and other documents regarding matters within the jurisdiction of the authority shall be subject to inspection by members of the authority.

Section 13. Section 571.24, Florida Statutes, is amended to read:

571.24 Purpose; duties of the department.—The purpose of this part is to authorize the department to establish and coordinate the Florida Agricultural Promotional Campaign, which is intended to serve as a marketing program to promote Florida agricultural commodities, value—added products, and agricultural related businesses and not a food safety or traceability program. The duties of the department shall include, but are not limited to:

 $\hspace{0.1in}$ (1) Developing logos and authorizing the use of logos as provided by rule.

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320	(2) Registering participants.
321	(3) Assessing and collecting fees.
322	(4) Collecting rental receipts for industry promotions.
323	(5) Developing in-kind advertising programs.
324	(6) Contracting with media representatives for the purpose
325	of dispersing promotional materials.
326	(7) Assisting the representative of the department who
327	serves on the Florida Agricultural Promotional Campaign Advisory
328	Council.
329	(8) Designating a division employee to be a member of the
330	Advertising Interagency Coordinating Council.
331	(8) (9) Adopting rules pursuant to ss. 120.536(1) and 120.54
332	to implement the provisions of this part.
333	(9) (10) Enforcing and administering the provisions of this
334	part, including measures ensuring that only Florida agricultural
335	or agricultural based products are marketed under the "Fresh
336	From Florida" or "From Florida" logos or other logos of the
337	Florida Agricultural Promotional Campaign.
338	Section 14. Section 571.27, Florida Statutes, is amended to
339	read:
340	571.27 Rules.—The department is authorized to adopt rules
341	that implement, make specific, and interpret the provisions of
342	this part, including rules for entering into contracts with
343	advertising agencies for services which are directly related to
344	the Florida Agricultural Promotional Campaign. Such rules shall
345	establish the procedures for negotiating costs with the offerors
346	of such advertising services who have been determined by the
347	department to be qualified on the basis of technical merit,
348	creative ability, and professional competency. Such

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determination of qualifications shall also include consideration of the provisions in s. 287.055(3), (4), and (5). The department is further authorized to determine, by rule, the logos or product identifiers to be depicted for use in advertising, publicizing, and promoting the sale of Florida agricultural products or agricultural-based products in the Florida Agricultural Promotional Campaign. The department may also adopt rules consistent not inconsistent with the provisions of this part as in its judgment may be necessary for participant registration, renewal of registration, classes of membership, application forms, and as well as other forms and enforcement measures ensuring compliance with this part.

Section 15. Subsection (1) of section 571.28, Florida Statutes, is amended to read:

 $571.28\ {\rm Florida}\ {\rm Agricultural}\ {\rm Promotional}\ {\rm Campaign}\ {\rm Advisory}\ {\rm Council.--}$

(1) ORGANIZATION.—There is hereby created within the department the Florida Agricultural Promotional Campaign Advisory Council, to consist of 15 members appointed by the Commissioner of Agriculture for 4-year staggered terms. The membership shall include: 13 six members representing agricultural producers, shippers, or packers, three members representing agricultural retailers, two members representing agricultural associations, and wholesalers one member representing a wholesaler of agricultural products, one member representing consumers, and one member representing the department. Initial appointment of the council members shall be four members to a term of 4 years, four members to a term of 3 years, four members to a term of 2 years, and three members to a

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378	term of 1 year.
379	Section 16. Subsection (3) is added to section 581.181,
380	Florida Statutes, to read:
381	581.181 Notice of infection of plants; destruction
382	(3) This section does not apply to plants or plant products
383	infested with pests or noxious weeds that are determined to be
384	widely established within the state and are not specifically
385	regulated under other sections of statutes or rules adopted by
386	the department.
387	Section 17. Section 589.26, Florida Statutes, is repealed.
388	Section 18. Present subsections (4) and (5) of section
389	595.402, Florida Statutes, are renumbered as subsections (5) and
390	(6), respectively, and a new subsection (4) and subsections (7)
391	and (8) are added to that section, to read:
392	595.402 Definitions.—As used in this chapter, the term:
393	(4) "School breakfast program" means a program authorized
394	by section 4 of the Child Nutrition Act of 1966 and administered
395	by the department.
396	(7) "Summer nutrition program" means one or more of the
397	programs authorized under 42 U.S.C. s. 1761.
398	(8) "Universal school breakfast program" means a program
399	that makes breakfast available at no cost to all students
400	regardless of their household income.
401	Section 19. Subsections (5) and (12) of section 595.404,
402	Florida Statutes, are amended, and subsection (13) is added to
403	that section, to read:
404	595.404 School food and nutrition service program; powers
405	and duties of the department.—The department has the following
406	powers and duties:
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(5) To provide make a reasonable effort to ensure that any school designated as a "severe need school" receives the highest rate of reimbursement to which it is entitled under 42 U.S.C. s. 1773 for each breakfast meal served.

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- (12) To advance funds from the program's annual appropriation to a summer nutrition program sponsors, when requested, in order to implement the provisions of this chapter and in accordance with federal regulations.
- (13) To collect data on food purchased through the programs defined in ss. 595.402(3) and 595.406 and to publish that data annually.

Section 20. Section 595.405, Florida Statutes, is amended to read:

595.405 School Nutrition Program requirements for school districts and sponsors .-

- (1) Each school district school board shall consider the recommendations of the district school superintendent and adopt policies to provide for an appropriate food and nutrition service program for students consistent with federal law and department rules.
- (2) Each school district school board shall implement school breakfast programs that make breakfast meals available to all students in each elementary school that serves any combination of grades kindergarten through 5. Universal school breakfast programs shall be offered in schools in which 80 percent or more of the students are eligible for free or reduced price meals. Each school shall, to the maximum extent practicable, make breakfast meals available to students at an alternative site location, which may include, but need not be

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436	limited to, alternative breakfast options as described in
437	publications of the Food and Nutrition Service of the United
438	States Department of Agriculture for the federal School
439	Breakfast Program.
440	(3) Each sehool district <u>school board</u> must annually set
441	prices for breakfast meals at rates that, combined with federal
442	reimbursements and state allocations, are sufficient to defray
443	costs of school breakfast programs without requiring allocations
444	from the district's operating funds, except if the district
445	school board approves lower rates.
446	(4) Each school district is encouraged to provide
447	universal, free school breakfast meals to all students in each
448	elementary, middle, and high school. Each school district shall
449	approve or disapprove a policy, after receiving public testimony
450	concerning the proposed policy at two or more regular meetings, $% \left(\frac{1}{2}\right) =\frac{1}{2}\left(\frac{1}{2}\right) \left(\frac{1}$
451	which makes universal, free school breakfast meals available to
452	all students in each elementary, middle, and high school in
453	which 80 percent or more of the students are eligible for free
454	or reduced-price meals.
455	(4) (5) Each elementary, middle, and high school operating a
456	<pre>breakfast program shall make a breakfast meal available if a</pre>
457	student arrives at school on the $\underline{\text{school}}$ bus less than 15 minutes
458	before the first bell rings and shall allow the student at least
459	15 minutes to eat the breakfast.
460	(5) Each school district is encouraged to provide
461	universal, free school breakfast meals to all students in each
462	elementary, middle, and high school. A universal school
463	breakfast program shall be implemented in each school in which

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80 percent or more of the students are eligible for free or

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465	reduced-price meals, unless the district school board, after
466	considering public testimony at two or more regularly scheduled
467	board meetings, decides to not implement such a program in such
468	schools.
469	(6) To increase school breakfast and universal school
470	breakfast program participation, each school district must, to
471	the maximum extent practicable, make breakfast meals available
472	to students through alternative service models as described in
473	publications of the Food and Nutrition Service of the United
474	States Department of Agriculture for the federal School
475	Breakfast Program.
476	(7) (6) Each school district school board shall annually
477	provide to all students in each elementary, middle, and high
478	school information prepared by the district's food service
479	administration regarding $\underline{available}$ \underline{its} school breakfast
480	programs. The information shall be communicated through school
481	announcements and written notices sent to all parents.
482	(8) (7) A sehool district school board may operate a
483	breakfast program providing for food preparation at the school
484	site or in central locations with distribution to designated
485	satellite schools or any combination thereof.
486	(8) Each sponsor shall complete all corrective action plans
487	required by the department or a federal agency to be in
488	compliance with the program.
489	Section 21. Section 595.406, Florida Statutes, is amended
490	to read:
491	595.406 Florida Farm to School Fresh Schools Program

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Schools Program, the department shall develop policies

(1) In order to implement the Florida Farm to School Fresh

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494	pertaining to school food services which encourage:
495	(a) Sponsors to buy fresh and high-quality foods grown in
496	this state when feasible.
497	(b) Farmers in this state to sell their products to
498	sponsors, school districts, and schools.
499	(c) Sponsors to demonstrate a preference for competitively
500	priced organic food products.
501	(d) Sponsors to make reasonable efforts to select foods
502	based on a preference for those that have maximum nutritional
503	content.
504	(2) The department shall provide outreach, guidance, and
505	training to sponsors, schools, school food service directors,
506	parent and teacher organizations, and students about the benefit
507	of fresh food products from farms in this state.
508	(3) The department may recognize sponsors who purchase at
509	<u>least 10 percent of the food they serve from the Florida Farm to</u>
510	School Program.
511	Section 22. Subsection (2) of section 595.407, Florida
512	Statutes, is amended to read:
513	595.407 Children's summer nutrition program.—
514	(2) Each school district shall develop a plan to sponsor $\underline{\text{or}}$
515	$\underline{\text{operate}}$ a summer nutrition program to operate sites in the
516	school district as follows:
517	(a) Within 5 miles of at least one elementary school $\underline{\text{that}}$
518	$\underline{\text{serves any combination of grades kindergarten through 5}}$ at which
519	50 percent or more of the students are eligible for free or
520	reduced-price school meals and for the duration of 35
521	consecutive days between the end of the school year and the
522	beginning of the next school year. School districts may exclude

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holidays and weekends.

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(b) Within 10 miles of each elementary school that serves any combination of grades kindergarten through 5 at which 50 percent or more of the students are eligible for free or reduced-price school meals, except as operated pursuant to paragraph (a).

Section 23. Section 595.408, Florida Statutes, is amended to read:

 $595.408\ \underline{Food}\ \underline{Commodity}$ distribution services; department responsibilities and functions.—

- (1) (a) The department shall conduct, supervise, and administer all <u>food</u> commodity distribution services that will be carried on using federal or state funds, or funds from any other source, or <u>food</u> commodities received and distributed from the United States or any of its agencies.
- (b) The department shall determine the benefits each applicant or recipient of assistance is entitled to receive under this chapter, provided that each applicant or recipient is a resident of this state and a citizen of the United States or is an alien lawfully admitted for permanent residence or otherwise permanently residing in the United States under color of law.
- (2) The department shall cooperate fully with the United States Government and its agencies and instrumentalities so that the department may receive the benefit of all federal financial allotments and assistance possible to carry out the purposes of this chapter.
 - (3) The department may:
 - (a) Accept any duties with respect to food commodity

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552	distribution services as are delegated to it by an agency of the
553	federal government or any state, county, or municipal
554	government.
555	(b) Act as agent of, or contract with, the federal
556	government, state government, or any county or municipal
557	government in the administration of $\underline{\text{food}}$ $\underline{\text{commodity}}$ distribution
558	services to secure the benefits of any public assistance that is
559	available from the federal government or any of its agencies,
560	and in the distribution of funds received from the federal
561	government, state government, or any county or municipal
562	government for $\underline{\text{food}}$ $\underline{\text{commodity}}$ distribution services within the
563	state.
564	(c) Accept from any person or organization all offers of
565	personal services, $\underline{\text{food}}$ $\underline{\text{commodities}}$, or other aid or assistance.
566	(4) This chapter does not limit, abrogate, or abridge the
567	powers and duties of any other state agency.
568	Section 24. Section 595.501, Florida Statutes, is amended
569	to read:
570	595.501 Penalties
571	(1) When a corrective action plan is issued by the
572	department or a federal agency, each sponsor is required to
573	complete the corrective action plan to be in compliance with the
574	program.
575	$\underline{(2)}$ Any person $\underline{\text{or}}_{r}$ sponsor, or school district that
576	violates any provision of this chapter or any rule adopted
577	thereunder or otherwise does not comply with the program is
578	subject to a suspension or revocation of their agreement, loss
579	of reimbursement, or a financial penalty in accordance with
580	federal or state law or both. This section does not restrict the

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applicability of any other law.

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Section 25. Section 595.601, Florida Statutes, is amended to read:

595.601 Food and Nutrition Services Trust Fund.—Chapter 99-37, Laws of Florida, recreated the Food and Nutrition Services Trust Fund to record revenue and disbursements of Federal Food and Nutrition funds received by the department as authorized in s. 595.404 595.405.

Section 26. Subsection (1) of section 604.20, Florida Statutes, is amended to read:

 $604.20\ \mathrm{Bond}$ or certificate of deposit prerequisite; amount; form.—

(1) Before any license is issued, the applicant therefor shall make and deliver to the department a surety bond or certificate of deposit in the amount of at least \$5,000 or in such greater amount as the department may determine. No bond or certificate of deposit may be in an amount less than \$5,000. The penal sum of the bond or certificate of deposit to be furnished to the department by an applicant for license as a dealer in agricultural products shall be in an amount equal to twice the dollar amount of agricultural products handled for a Florida producer or a producer's agent or representative, by purchase or otherwise, during the month of maximum transaction in such products during the preceding 12-month period. An applicant for license who has not handled agricultural products for a Florida producer or a producer's agent or representative, by purchase or otherwise, during the preceding 12-month period shall furnish a bond or certificate of deposit in an amount equal to twice the estimated dollar amount of such agricultural products to be

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3-00902A-15 20151050 610 handled, by purchase or otherwise, during the month of maximum 611 transaction during the next immediate 12 months. Such bond or 612 certificate of deposit shall be provided or assigned in the 613 exact name in which the dealer will conduct business subject to the provisions of ss. 604.15-604.34. Such bond must be executed 614 by a surety company authorized to transact business in the 615 616 state. For the purposes of ss. 604.19-604.21, the term "certificate of deposit" means a certificate of deposit at any 618 recognized financial institution doing business in the United 619 States. A ${No}$ certificate of deposit may not be accepted in connection with an application for a dealer's license unless the issuing institution is properly insured by either the Federal Deposit Insurance Corporation or the Federal Savings and Loan 622 Insurance Corporation. Such bond or any certificate of deposit assignment or agreement shall be upon a form prescribed or 625 approved by the department and shall be conditioned to secure 626 the faithful accounting for and payment, in the manner 627 prescribed by s. 604.21(9), to producers or their agents or 628 representatives of the proceeds of all agricultural products 629 handled or purchased by such dealer and to secure payment to 630 dealers who sell agricultural products to such dealer. Such bond or certificate of deposit assignment or agreement shall include terms binding the instrument to the Commissioner of Agriculture. 633 A certificate of deposit shall be presented with an assignment 634 of applicant's rights in the certificate in favor of the 635 Commissioner of Agriculture on a form prescribed by the 636 department and with a letter from the issuing institution 637 acknowledging that the assignment has been properly recorded on the books of the issuing institution and will be honored by the 638

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issuing institution. Such assignment shall be irrevocable while the dealer's license is in effect and for an additional period of 6 months after the termination or expiration of the dealer's license, if a provided no complaint is not pending against the licensee. If a complaint is pending, the assignment shall remain in effect until all actions on the complaint have been finalized. The certificate of deposit may be released by the assignee of the financial institution to the licensee or the licensee's successors, assignee, or heirs if no claims are not pending against the licensee before the department at the conclusion of 6 months after the last effective date of the license. A No certificate of deposit which shall be accepted that contains any provision that would give the issuing institution any prior rights or claim on the proceeds or principal of such certificate of deposit may not be accepted. The department shall determine by rule the maximum amount of bond or certificate of deposit required of a dealer and whether an annual bond or certificate of deposit will be required.

Section 27. Section 604.33, Florida Statutes, is amended to read:

604.33 Security requirements for grain dealers.—Each grain dealer doing business in the state shall maintain liquid security, in the form of grain on hand, cash, certificates of deposit, or other nonvolatile security that can be liquidated in 10 days or less, or cash bonds, surety bonds, or letters of credit, that have been assigned to the department and that are conditioned to secure the faithful accounting for and payment to the producers for grain stored or purchased, in an amount equal to the value of grain which the grain dealer has received from

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668 grain producers for which the producers have not received 669 payment. The bonds must be executed by the applicant as 670 principal and by a surety corporation authorized to transact 671 business in the state. The certificates of deposit and letters 672 of credit must be from a recognized financial institution doing business in the United States. Each grain dealer shall report to 673 674 the department monthly, on or before a date established by rule 675 of the department, the value of grain she or he has received 676 from producers for which the producers have not received payment 677 and the types of transaction involved, showing the value of each 678 type of transaction. The report shall also include a statement 679 showing the type and amount of security maintained to cover the grain dealer's liability to producers. The department may shall 680 681 make at least one spot check annually of each grain dealer to determine compliance with the requirements of this section. 683 Section 28. This act shall take effect July 1, 2015.

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THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) SB 1050 Bill Number (if applicable) Topic Department of Agriculture and Consumer Services Amendment Barcode (if applicable) Name Grau L Job Title Director of Legislative Affairs Phone Address PL 10 The Waive Speaking: Against Information For Speaking: (The Chair will read this information into the record.) Department of Agriculture and Consumer Services Lobbyist registered with Legislature: Ves Appearing at request of Chair: [While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. This form is part of the public record for this meeting. S-001 (10/14/14)

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepa	red By: Th	ne Professional S	Staff of the Commit	tee on Agricultur	9
SB 1220					
Senator Grin	msley				
Cattle Mark	et Devel	opment Act			
March 10, 2	015	REVISED:			
YST	STAFI	F DIRECTOR	REFERENCE		ACTION
	Becker		AG	Favorable	
		_	AGG		
		_	FP		
•	SB 1220 Senator Grin Cattle Mark	SB 1220 Senator Grimsley Cattle Market Development 10, 2015 YST STAFF	SB 1220 Senator Grimsley Cattle Market Development Act March 10, 2015 REVISED: YST STAFF DIRECTOR	SB 1220 Senator Grimsley Cattle Market Development Act March 10, 2015 PST STAFF DIRECTOR Becker AG AGG	Senator Grimsley Cattle Market Development Act March 10, 2015 REVISED: YST STAFF DIRECTOR REFERENCE Becker AG AG AGG Favorable

I. Summary:

SB 1220 makes a number of changes to the Beef Market Development Act, including:

- Renaming the Beef Market Development Act as the Cattle Market Development Act;
- Renaming the Florida Beef Council, Inc., as the Florida Cattle Enhancement Board, Inc;
- Authorizing the Cattle Enhancement Board to impose additional assessments; and
- Removing provisions authorizing the board to sue and be sued without individual
- liability of the members, to maintain a financial reserve for emergency use, to appoint advisory groups, to accept grants, donations, contributions, or gifts from any source, and to pay other organizations for work or services.

II. Present Situation:

The 1985 Farm Bill established a national beef check-off program that became mandatory in 1988. The program is based on a \$1 per head assessment, of which one-half is controlled by beef councils at the state level. The check-off funds are expended on advertising, marketing, education, and research – all aimed at stimulating beef sales.

In 2003 the U.S. Court of Appeals of the 8th Circuit, in <u>Livestock Marketing Association v.</u> <u>United States Department of Agriculture, 335 F.3d 711, (8th Cir.2003)</u>, affirmed a decision of the U.S. District Court in South Dakota which held the national beef check-off program was unconstitutional. The beef producers in the stated resolved that it was in their interest to have a state-level program on stand-by if the national check-off program was ruled unconstitutional by the U.S. Supreme Court.

The 2004 Legislature established the Beef Market Development Act¹ (the act), which generally:

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¹ Chapter 2004-65.

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- Established legislative intent;
- Created definitions;
- Established a not-for-profit corporation, The Florida Beef Council (council), organized to operate as a direct-support organization under the Department of Agriculture and Consumer Services;
- Established the council's governance structure through a 13-member board of directors;
- Established procedures for a referendum on assessments up to \$1 per head of cattle;
- Established the powers and duties of the council;
- Set forth procedures for the collection and remission of assessments at the time of sale by a collection agent;
- Established procedures for a producer of cattle to obtain a full refund upon request within 45 days after the sale transaction takes place;
- Provided that a referendum to vote to continue the act could be held once in a three-year period if certain criteria were met;
- Directed the council to adopt bylaws to carry out the intent and purposes of the act; and
- Provided an effective date of when the bill became law, but assessments or a referendum relating to such assessments would be delayed until certain criteria were met.

The U.S. Supreme Court ruled that the national check-off program was constitutional, so the assessment provided for in the act was never implemented.

III. Effect of Proposed Changes:

Section 1 renames the Beef Market Development Act as the Cattle Market Development Act and renames the Florida Beef Council, Inc., as the Florida Cattle Enhancement Board, Inc.

The bill provides for a referendum to take place within 180 days after July 1, 2015, which will ask producers in the state if they approve of a Florida assessment program of up to \$1 per head of cattle. This assessment would be in addition to the national check-off. The referendum may not be held more often than once every 3 years. The contributions would be mandatory and refundable upon request. The bill also provides for additional referenda to increase the assessment if petitions are received from at least 1,800 producers or 10 percent of Florida's producers.

The bill specifies that the assessment fee will be collected at the time of sale and will be forwarded to the board by the 15th of each month. It establishes a procedure for the refund of the assessment.

The bill renames the Florida Beef Council, Inc., as the Florida Cattle Enhancement Board, Inc., and grants the Board the same powers as the Council, while removing duplicative powers and consolidating the governing language into one section. The bill removes the ability of the Board to accept grants and gifts or make payments to organizations for services performed.

The bill deletes a provision that the Act shall be repealed on October 1, 2019, unless saved from repeal by the Legislature.

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The bill revises the definition of "cattle" to eliminate the provision that a cow and nursing calf sold together are considered one unit.

Section 2 provides that the act shall take effect July 1, 2015.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

If the assessment is approved, it would result in an additional cost to beef producers, of up to \$1 per cattle sold.

C. Government Sector Impact:

None.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends section 570.83 of the Florida Statutes.

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IX. **Additional Information:**

Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.) A.

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Grimsley

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A bill to be entitled An act relating to the Cattle Market Development Act; amending s. 570.83, F.S.; renaming the Beef Market Development Act as the Cattle Market Development Act; renaming the Florida Beef Council, Inc., as the Florida Cattle Enhancement Board, Inc.; conforming intent and definitions; removing a provision that deems a cow and nursing calf sold together as one unit; authorizing the Cattle Enhancement Board to impose additional assessments; revising the powers and duties of the board; providing for the Commissioner of Agriculture to appoint a voting member rather than an ex officio, nonvoting member to the governing board of the Cattle Enhancement Board; providing for staggered terms of governing board members; providing for initial and subsequent appointment of governing board members; authorizing the commissioner to initiate a referendum on assessments with certain notice; directing the commissioner to designate a specified number of days for a referendum to take place; limiting referenda on per-head-of-cattle assessments to once every 3 years; removing provisions requiring the board to maintain frequent communication with officers and industry representatives at the state and national levels; removing provisions authorizing the board to sue and be sued without individual liability of the members, to maintain a financial reserve for emergency use, to appoint advisory groups, to accept grants, donations, contributions, or gifts from any

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30 source, and to pay other organizations for work or 31 services; specifying a date by which collection agents 32 must collect and forward assessments to the board; 33 removing provisions entitling collection agents to deduct a fee from the amount of assessments collected; 34 35 removing a future repeal; providing an effective date. 36 37 Be It Enacted by the Legislature of the State of Florida: 38 39 Section 1. Section 570.83, Florida Statutes, is amended to 40 read: 41 570.83 Cattle Beef Market Development Act; definitions; Florida Cattle Enhancement Board Beef Council, Inc., creation, 42 4.3 purposes, governing board, powers, and duties; referendum on assessments imposed on gross receipts from cattle sales; payments to organizations for services; collecting and refunding 46 assessments; vote on continuing the act; board council bylaws.-(1) SHORT TITLE POPULAR NAME.—This section act may be cited 47 as the "Cattle Beef Market Development Act." 49 (2) LEGISLATIVE INTENT.—The Legislature intends by this act to promote the growth of the cattle industry in this state; to 50 assure the public an adequate and wholesome food supply; to 51 provide for the general economic welfare of producers and 53 consumers of beef and the state; and to provide the beef cattle 54 production and feeding industry of this state with the authority to establish a self-financed, self-governed program to help develop, maintain, and expand the state, national, and foreign markets for beef and beef products that are produced, processed, 57

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or manufactured in this state.

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(3) DEFINITIONS.—As used in this section act, the term:

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- (a) "Beef" or "beef products" means the products of beef intended for human consumption which are derived from any bovine animal, regardless of age, including, but not limited to, veal.
- $\underline{\text{(c)}}$ "Cattle" means such animals as are so designated by federal law, including any marketing, promotion, and research orders as are in effect. Unless such federal law provides to the contrary, the term "cattle" includes all bovine animals, regardless of age, including, but not limited to, calves. A cow and nursing calf sold together are considered one unit.
- (b) (e) "Board" or "Florida Cattle Enhancement Board" "Council" means the Florida Cattle Enhancement Board Beef Council, Inc.
- $\underline{\text{(e)}}$ "Department" means the Department of Agriculture and Consumer Services.
- (f) "Person" means any natural person, partnership, corporation, company, association, society, trust, or other business unit or organization.
- (g) "Producer" means a person that has owned or sold cattle in the previous calendar year or presently owns cattle.
- (4) FLORIDA <u>CATTLE ENHANCEMENT BOARD</u> <u>BEEF COUNCIL</u>, INC.; CREATION; PURPOSES.—
 - (a) There is created the Florida Cattle Enhancement Board

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88	Beef Council, Inc., a not-for-profit corporation organized under
89	the laws of this state $\underline{\text{for the purpose of}}$ and operating as a
90	direct-support organization $\underline{\text{to}}$ $\underline{\text{of}}$ the department $\underline{\text{pursuant to}}$
91	this section.
92	(b) The board may council is authorized to impose an
93	<u>initial</u> assessment, in addition to any other assessment provided
94	by law, of not more than \$1 on each head of cattle sold in the
95	state if the imposition of the assessment is approved by
96	referendum pursuant to subsection (6). The proceeds of the
97	assessment shall be used to fund the activities of the \underline{board}
98	council. The council shall:
99	1. Establish the amount of the assessment at not more than
L O O	\$1 per head of cattle.
L01	2. Develop, implement, and monitor a collection system for
L02	the assessment.
L03	3. Coordinate the collection of the assessment with other
L04	states.
L05	4. Establish refund procedures.
L06	5. Conduct referenda under subsections (6) and (12).
L07	(c) The council shall:
L08	1. Plan, implement, and conduct programs of promotion,
L09	research, and consumer information or industry information which
110	are designed to strengthen the cattle industry's market position
111	in this state and in the nation and to maintain and expand
112	domestic and foreign markets and expand uses for beef and beef
113	products.
L14	2. Use the proceeds of the assessment for the purpose of
L15	funding cattle production and beef research, education,
116	promotion, and consumer and industry information in this state

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L17	and in the nation.
L18	3. Plan and implement a cattle and beef industry feedback
L19	program in this state.
120	4. Coordinate research, education, promotion, industry, and
121	consumer information programs with any national programs or
122	programs of other states.
123	5. Develop new uses and markets for beef and beef products.
124	6. Develop and improve methods of distributing beef and
125	beef products to the consumer.
126	7. Develop methods of improving the quality of beef and
L27	beef products for the benefit of consumers.
L28	8. Inform and educate the public concerning the nutritive
L29	and economic values of beef and beef products.
L30	9. Serve as a liaison within the beef and other food
131	industries of the state and elsewhere in matters that would
132	increase efficiencies that ultimately benefit both consumers and
L33	industry.
134	10. Buy, sell, mortgage, rent, or improve, in any manner
L35	that the council considers expedient, real property or personal
L36	property, or both.
L37	11. Publish and distribute such papers or periodicals as
L38	the board of directors considers necessary to encourage and
L39	accomplish the purposes of the council.
L40	12. Do all other acts necessary or expedient for the
L41	administration of the affairs and attainment of the purposes of
L42	the council.
L43	13. Approve an annual plan, budget, and audit for the
L 4 4	council.
L45	(c) (d) 1. The board council may not participate in or

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146	intervene in any political campaign on behalf of or in
147	opposition to any candidate for public office. This restriction
148	includes, but is not limited to, a prohibition against
149	publishing or distributing any statements.
150	(d) 2. No part of The net receipts of the board may not
151	council shall inure to the benefit of or be distributable to its
152	directors, its officers, or other private persons, except that
153	the <u>board</u> council may pay reasonable compensation for services
154	rendered by staff employees and may make payments and
155	distributions in furtherance of the purposes of this section
156	act.
157	$\underline{\text{(e)}}$ 3. Notwithstanding any other provision of law, the $\underline{\text{board}}$
158	<pre>council may not carry on any other activities prohibited for not</pre>
159	permitted to be carried on:
160	$\underline{\text{1.a.}}$ By A corporation exempt from federal income tax under
161	s. 501(c)(3) of the Internal Revenue Code of 1986, as amended;
162	or
163	$\underline{\text{2.b.}}$ By A corporation to which contributions are deductible
164	under s. 170(c)(2) of the Internal Revenue Code of 1986, as
165	amended.
166	(f)4. Notwithstanding any other statement of the purposes
167	and responsibilities of the $\underline{\text{board}}$ $\underline{\text{council}}$, the $\underline{\text{board}}$ $\underline{\text{council}}$ may
168	not engage in any activities or exercise any powers that are not
169	in furtherance of its specific and primary purposes.
170	(5) GOVERNING BOARD.—
171	(a) The Florida Cattle Enhancement Board Beef Council,
172	Inc., shall be governed by a board of directors composed of $\underline{14}$
173	13 members as follows:
174	1. Eight, including 8 representatives of the Florida

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175	Cattlemen's Association, of whom one is a representative of the
176	Florida Association of Livestock Markets and one is a practicing
177	order buyer+
178	$\underline{\text{2.}}$ One $\underline{\text{a}}$ representative of the Dairy Farmers, Inc. $\dot{\tau}$
179	$\underline{3.}$ One \underline{a} representative of the Florida CattleWomen, Inc.+
180	$\underline{4.}$ One \underline{a} representative of the Florida Farm Bureau
181	Federation_÷
182	$\underline{5.}$ One $\underline{\text{representative of}}$ an allied-industry.
183	6. One representative of the department appointed by the
184	Commissioner of Agriculture. representative; and
185	$\overline{\text{7.}}$ One $\overline{\text{representative of the}}$ and Institute of Food and
186	Agricultural Sciences representative.
187	(b) The initial board of directors shall be appointed by
188	the Commissioner of Agriculture for $\underline{\text{staggered terms}}$ a $\underline{\text{term}}$ of 1
189	year for three members, 2 years for three members, 3 years for
190	four members, and 4 years for four members. Each subsequent
191	vacancy shall be filled in accordance with the bylaws of the
192	Florida Cattle Enhancement Board council. Thereafter, each board
193	member $\underline{\text{of the board of directors}}$ shall be appointed $\underline{\text{by the}}$
194	Florida Cattle Enhancement Board to serve a 3-year term and may
195	be reappointed to serve an additional consecutive term. A member
196	may not serve more than two consecutive terms. A member must be
197	a resident of this state and must be a producer who has been a
198	producer for at least the 5 years immediately preceding the
199	first day of his or her service on the board, except that the
200	representative of the Florida Farm Bureau Federation, the
201	allied-industry representative, the department representative,

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representative need not be producers. All members of the beef

and the Institute of Food and Agricultural Sciences

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council board of directors positions shall serve without compensation but be unsalaried; however, the board members are entitled to reimbursement as provided in s. 112.061 for travel and other expenses incurred in carrying out the intents and purposes of this section act.

- (c) The <u>Florida Cattle Enhancement Board</u> <u>council</u> shall provide for its officers through its bylaws, including the ability to set forth offices and responsibilities and form committees necessary for the implementation of this <u>section</u> <u>act</u>. The Commissioner of Agriculture may designate an ex officio nonvoting member of the board of directors.
- (d) If a member of the board $\underline{\text{of directors}}$ misses three consecutive, officially called meetings, the board of directors may declare that position vacant.
 - (6) REFERENDUM ON ASSESSMENTS.-

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- (a) All producers in this state shall have the opportunity to vote in a referendum to determine whether the Florida Cattle Enhancement Board may council shall be authorized to impose an assessment of not more than \$1 per head on cattle sold in the state. The referendum shall pose the question: "Do you approve of a Florida an assessment program, up to \$1 per head of cattle pursuant to section 570.83, Florida Statutes, to be funded through specific contributions that are mandatory and refundable upon request?" The initial referendum under this paragraph shall take place within 180 days after July 1, 2015. Such referendum may not be held more often than once every 3 years.
- (b) Additional referenda may be held to authorize the board to increase the assessment to more than \$1 per head of cattle if the board receives petitions from at least 1,800 producers or 10

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233 percent of Florida's producers as determined by the department, 234 whichever is less, requesting an increase in the assessment or 235 if the board, by a two-thirds vote of its voting members, 236 approves a motion to increase the assessment. All petition 237 signatures must be collected within a consecutive 12-month 238 period. The referendum shall pose the question: "Do you approve 239 of granting the Florida Cattle Enhancement Board, Inc., 240 authority to increase the per-head-of-cattle assessment pursuant 241 to section 570.83, Florida Statutes, from ... (present rate)... 242 to up to a maximum of ...(proposed rate)... per head?" Such 243 referendum may not be held more often than once every 3 years. 244 (c) If the board receives petitions from at least 1,800 245 producers or 10 percent of Florida's producers as determined by 246 the department, whichever is less, asking, "Shall the assessment 247 authorized by the Cattle Market Development Act continue?" the 248 board shall, within 90 days, conduct a referendum to determine 249 whether a majority of the producers voting in the referendum 250 support the continuation of the Cattle Market Development Act. 251 All petition signatures must be collected within a consecutive 252 12-month period. Such referendum may not be held more often than 253 once every 3 years. 254 (d) The Commissioner of Agriculture may initiate a 255 referendum with a 90-day notice, but not more often that once 256 every 3 years. 2.57 (e) (a) A referendum held under this subsection section must 258 be conducted by secret ballot at extension offices of the 259 Institute of Food and Agricultural Sciences of the University of 260 Florida or at offices of the United States Department of 261 Agriculture with the cooperation of the department to ensure

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262	fairness in the referendum process.
263	(f) The Commissioner of Agriculture shall designate at
264	least 5 but not more than 10 consecutive business days for the
265	referendum to take place.
266	(g) (b) Notice of a referendum to be held under this act
267	must be given at least once in trade publications, the public
268	press, and statewide newspapers at least 30 days before the
269	referendum is held.
270	(c) Additional referenda may be held to authorize the
271	council to increase the assessment to more than \$1 per head of
272	cattle. Such referendum shall pose the question: "Do you approve
273	of granting the Florida Beef Council, Inc., authority to
274	increase the per head of cattle assessment pursuant to section
275	570.83, Florida Statutes, from(present rate) to up to a
276	maximum of(proposed rate) per head?" Referenda may not be
277	held more often than once every 3 years.
278	(h) (d) Each cattle producer is entitled to only one vote in
279	a referendum held under this $\underline{\text{subsection}}$ $\underline{\text{section}}$. Proof of
280	identification and cattle ownership must be presented before
281	voting.
282	(i) (e) A simple majority of those casting ballots shall
283	determine any issue that requires a referendum under this
284	<u>subsection</u> section.
285	(7) POWERS AND DUTIES OF THE BOARD COUNCIL
286	(a) The board council shall:
287	1. Establish the amount of the assessment at not more than
288	\$1 per head of cattle.
289	2. Develop, implement, and monitor a collection system for
290	the assessment.

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3. Coordinate the collection of the assessment with other

States.

4. Establish refund procedures.

5. Conduct referenda under subsection (6).

6. Plan, implement, and conduct programs of promotion,

- 6. Plan, implement, and conduct programs of promotion, research, and consumer and industry information which are designed to strengthen the market position of the cattle industry in this state and in the nation and to maintain and expand domestic and foreign markets and expand uses for beef and beef products.
- 7. Use the proceeds of the assessment for the purpose of funding cattle production and beef research, education, promotion, and consumer and industry information in this state and in the nation.
- $\underline{8}$. Plan and implement a cattle and beef industry feedback program in this state.
- 9. Coordinate research, education, promotion, industry, and consumer information programs with any national programs or programs of other states.
- 10. Serve as a liaison within the beef and other food industries of the state and elsewhere in matters that would increase efficiencies that ultimately benefit consumers and the industry.
- 11. Buy, sell, mortgage, rent, or improve, in any manner that the board considers expedient, real property or personal property, or both.
- 12. Publish and distribute such papers or periodicals as the board of directors considers necessary to encourage and accomplish the purposes of the Florida Cattle Enhancement Board.

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 ${f CODING: Words \ \underline{stricken} \ are \ deletions; \ words \ \underline{underlined} \ are \ additions.}$

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320	13.1. Receive and disburse funds, pursuant to as prescribed
321	$\frac{\text{elsewhere in}}{\text{obstack}}$ this $\frac{\text{section}}{\text{obstack}}$ to be used in administering and
322	implementing this section the act.
323	2. Maintain a permanent record of its business proceedings.
324	3. Maintain a permanent, detailed record of its financial
325	dealings.
326	4. Prepare periodic reports and an annual report of its
327	activities for the fiscal year, for review by the beef industry
328	in this state, and file its annual report with the department.
329	$\underline{14.5}$. Prepare, for review by the $\underline{\text{cattle}}$ beef industry in
330	this state, periodic reports and an annual accounting for each
331	fiscal year of all receipts and expenditures $\underline{\text{to be filed with}}$
332	$\underline{\text{the department}_{7}}$ and $\underline{\text{shall}}$ retain a certified public accountant
333	for this purpose.
334	$\underline{15.6}$. Appoint a licensed banking institution to serve as
335	the depository for program funds and to handle disbursements of
336	those funds.
337	7. Maintain frequent communication with officers and
338	industry representatives at the state and national levels,
339	including the department.
340	16.8. Maintain an office in this state.
341	17. Do all other acts necessary and permitted by law to
342	<u>further the intent of this section.</u>
343	(b) The board council may:
344	1. Conduct or contract for scientific research with any
345	accredited university, college, or similar institution, and
346	enter into other contracts or agreements that will aid in
347	carrying out the purposes of the program, including contracts
348	for the purchase or acquisition of facilities or equipment

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necessary to carry out the purposes of the program.

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- 2. Disseminate reliable information benefiting the consumer and the beef industry on subjects such as, but not limited to, the purchase, identification, care, storage, handling, cookery, preparation, serving, and nutritive value of beef and beef products.
- 3. Provide to government bodies, on request, information relating to subjects of concern to the beef industry, and may Act jointly or in cooperation with the state or Federal Government, and agencies thereof, in the development or administration of programs that the <u>board</u> council considers to be consistent with the objectives of the program.
- 4. Sue and be sued as a council without individual liability of the members for acts of the council when acting within the scope of the powers of this act and in the manner prescribed by the laws of this state.
- 4.5. Borrow from licensed lending institutions money in amounts that are not cumulatively greater than 50 percent of the board's eouncil's anticipated annual income.
- 6. Maintain a financial reserve for emergency use, the total of which must not exceed 50 percent of the council's anticipated annual income.
- 7. Appoint advisory groups composed of representatives from organizations, institutions, governments, or businesses related to or interested in the welfare of the beef industry and the consuming public.
- 5.8. Employ staff subordinate officers and employees of the council, prescribe their duties, and fix their compensation and terms of employment.

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21-01246A-15 20151220 378 6.9. Cooperate with any local, state, regional, or 379 nationwide organization or agency engaged in work or activities 380 consistent with the objectives of the program. 381 7.10. Cause any duly authorized agent or representative to 382 enter upon the premises of any market agency, market agent, collection agency, or collection agent and examine or cause to 383 384 be examined, only by the authorized agent, only books, papers, 385 and records that deal with the payment of the assessment provided for in this section act or with the enforcement of this 386 387 section act. 388 11. Do all other things necessary to further the intent of this act which are not prohibited by law. 389 (8) ACCEPTANCE OF GRANTS AND GIFTS. The council may accept 390 391 grants, donations, contributions, or gifts from any source if 392 the use of such resources is not restricted in any manner that the council considers to be inconsistent with the objectives of 393 394 the program. 395 (9) PAYMENTS TO ORGANIZATIONS.-396 (a) The council may pay funds to other organizations for 397 work or services performed which are consistent with the objectives of the program. 398 399 (b) Before making payments described in this subsection, 400 the council must secure a written agreement that the 401 organization receiving payment will: 402 1. Furnish at least annually, or more frequently on request of the council, written or printed reports of program activities 403 404 and reports of financial data that are relative to the council's 405 funding of such activities; and 406 2. Agree to have appropriate representatives attend

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business meetings of the council as reasonably requested by the chairperson of the council.

(c) The council may require adequate proof of security bonding on said funds to any individual, business, or other organization.

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- (8) (10) COLLECTION OF MONEYS AT TIME OF MARKETING.-
- (a) Each collection agent \underline{shall} \underline{may} deduct from the gross receipts of the producer, at the time of sale, the assessment imposed by the board $\underline{eouncil}$.
- (b) The collection agent shall collect all such moneys and forward them to the <u>board by the 15th of each council</u> periodically, at least once a month., and The <u>board council</u> shall provide appropriate business forms for the convenience of the collecting agent in executing this duty.
- (c) The <u>board</u> <u>council</u> shall maintain within its financial records a separate accounting of all moneys received under this section <u>subsection</u>.
- (d) The assessment is due and payable upon the sale of cattle in this state. The assessment constitutes a personal debt of the producer who is so assessed or who otherwise owes the assessment. If a producer fails to remit any properly due assessment, the <u>board council</u> may bring a civil action against that person in the circuit court of any county for the collection thereof_T and may add a penalty in the amount of 10 percent of the assessment owed, the cost of enforcing the collection of the assessment, court costs, and reasonable attorney attorney's fees. The action shall be tried and judgment rendered as in any other cause of action for debts due and payable. All assessments, penalties, and enforcement costs are

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 ${\bf CODING:}$ Words ${\bf stricken}$ are deletions; words ${\bf \underline{underlined}}$ are additions.

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20151220

436 due and payable to the board council. 437 (e) The board council may adopt reciprocal agreements with 438 other beef councils or similar organizations relating to moneys 439 collected by at Florida collection agents on cattle from other states and to Florida cattle sold at other state markets. 440 441 (f) The collection agents shall be entitled to deduct 2.5 percent of the amount collected to retain as a reasonable 442 443 collection allowance prior to remitting the funds to the council. 444 445 (9) (11) REFUNDS.-446 (a) A producer who has had moneys deducted from his or her 447 gross sales receipts under this section act is entitled to a prompt and full refund on request. 448 449 (b) The board council shall make available to all collection agents business forms for requesting refunds 450 451 permitting request for refund, which forms are to be submitted by the objecting producer within 45 days after the sale 452 453 transaction takes place. 454 (c) A refund claim must include the claimant's signature, 455 date of sale, place of sale, number of cattle, and amount of assessment deducted, and must have attached thereto proof of the 456 assessment deducted. 457 458 (d) If the board council has reasonable doubt that a refund claim is valid, it may withhold payment and take such action as 459 460 it considers necessary to determine the validity of the claim. Any dispute arising under this subsection shall be determined as 461 462 specified in paragraph (8) (d) $\frac{(10)}{(d)}$. 463 (e) The board council shall take action on refund requests within 30 calendar days following the date of receipt of the 464

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21-01246A-15 20151220__ request.

465 request

 (f) Only the producer may initiate a request for refund.

(12) VOTE ON CONTINUING THE ASSESSMENT.—Upon the delivery
by certified mail to the Florida Beef Council office of
petitions from at least 1,800 producers or 10 percent of
Florida's producers as determined by the department, whichever
is less, and stating "Shall the assessment authorized by the
Beef Market Development Act continue?" the council shall, within
90 days, conduct a referendum to determine whether a majority of
the producers voting in the referendum support the continuation
of the Beef Market Development Act. All signatures must be
collected within a 12 month period. A referendum held under this
subsection may not be held more than one time in a 3 year
period. Qualifications for signature and vote are the same as
those required in subsection (6).

(10)(13) BYLAWS.—The Florida Cattle Enhancement Board Beef Council shall, within 90 days after the governing board is appointed this act becomes a law, adopt bylaws to carry out the intents and purposes of this section act. The These bylaws may be amended with a 30-day notice to governing board members at any regular or special meeting called for such this purpose. The bylaws must conform to the requirements of this section act but may also address any matter not in conflict with the general laws of this state.

 $_{\rm (14)}$ REPEAL.—This section is repealed October 1, 2019, unless reviewed and saved from repeal by the Legislature.

Section 2. This act shall take effect July 1, 2015.

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The Florida Senate

Committee Agenda Request

To:	Senator Bill Montford, Chair Committee on Agriculture		
Subject:	Committee Agenda Request		
Date: March 6, 2015			
I respectful placed on the	y request that Senate Bill #1220 , relating to Cattle Market Development Act, be te:		
	committee agenda at your earliest possible convenience.		
	next committee agenda.		
	Denix Jurisley		
	Senator Denise Grimsley		
	Florida Senate, District 21		

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Form Date)	Professional Staff conducting the meeting) Bill Number (if applicable)
Topic Cattle Market Development	Amendment Barcode (if applicable)
Name Hom Easterd	
Job Title Legislative Mairs	
Address 315 5 Calhoun #850	Phone
Street lolahassee FL 323 City State	Email
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing + brick tarm Bu	reou
	vist registered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

APPEARANCE RECORD

	r or Senate Professional Staff conducting the meeting)
3-10-15	<u>IZZO</u> Bill Number (if applicable)
Meeting Date	Bill (variber (ir applicable)
Topic FloriAA BEET CHTCE ENHANCEMENT	Amendment Barcode (if applicable)
Name JIM ATUSLEY	
Job Title Greevine Vice hesidat	
Address PO Box 421929	Phone 407 466 321/
Street Kissimmee K.	34742-929 Email JIM @ Florida Cafflenew Ong
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing HONSN LATTLEMEN'S	SSUCILTIC
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, timeeting. Those who do speak may be asked to limit their rema	ne may not permit all persons wishing to speak to be heard at this arks so that as many persons as possible can be heard.

S-001 (10/14/14)

This form is part of the public record for this meeting.

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1220
Bill Number (if applicable)

Meeting Date	Bill Number (if applicable)	
- Chit of		
Topic	Amendment Barcode (if applicable)	
Name At Durde	· -	
Job Title CAHLEMON	000 -10 0000	
Address 3750 Pairbanks Ferry Rd.	Phone	
Street		
HAVA-2 F-1. 3233	> Email	
City State Zip		
	peaking: In Support Against air will read this information into the record.)	
(The One	un win read this imormation into the record.	
Representing PCA		
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes No		
While it is a Senate tradition to encourage public testimony, time may not permit a meeting. Those who do speak may be asked to limit their remarks so that as many	Il persons wishing to speak to be heard at this y persons as possible can be heard.	
This form is part of the public record for this meeting. S-001 (10/14		

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional S	staff conducting the meeting) SR/ZZO
Meeting Date	Bill Number (if applicable)
Topic <u>58-1220</u>	Amendment Barcode (if applicable)
Name Cliff W Coddington	
Job Title Genger Margar longing Parch	
Address 26 111 Toppending Still Rd	Phone 941-322-6476
$\frac{Sidell}{Sidell} \qquad \frac{34766}{State}$	Email
	peaking: In Support Against air will read this information into the record.)
Representing Tlorida Cuttum Asso	
Appearing at request of Chair: Yes No Lobbyist regist	tered with Legislature: Yes No
While it is a Senate tradition to ancourage public testimony, time may not permit al	Il nersons wishing to speak to be heard at this

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional	Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Beek Checkoff	Amendment Barcode (if applicable)
Name Soel Deverly	_
Job Title Owner AL Dar eattle	_
Address 6760 Sw Brugeo Dr.	Phone 941-618-6156
Street Arcadia PL 34269 City State Zip	Email Joes beresty 9g mg/com
	Speaking: In Support Against air will read this information into the record.)
Representing Florida Callle mens Ass	0C.
Appearing at request of Chair: Yes No Lobbyist regis	stered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit a meeting. Those who do speak may be asked to limit their remarks so that as man	all persons wishing to speak to be heard at this y persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff Meeting Date	Founducting the meeting) Bill Number (if applicable)
Topic Beef Checkoff	Amendment Barcode (if applicable)
Name Alex Johns	
Job Title Natural Resource Director	
Address 12155, Tolker Ridge Rd	Phone 863-634-1546
	Email gjohn Jasendribe
Speaking: For Against Information Waive Spe	eaking: In Support Against will read this information into the record.)
Representing Florida Cattlemens Associ	
Appearing at request of Chair: Yes No Lobbyist register	red with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all permeting. Those who do speak may be asked to limit their remarks so that as many permeting.	ersons wishing to speak to be heard at this ersons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

APPEARANCE RECORD

3-10-2015 Meeting Date (Deliver BOT)	H copies of this form to the Senato	r or Senate Professional St	aff conducting the meeting) 1220 Bill Number (if applicable)
Topic BEEF			Amendment Barcode (if applicable)
Name Mack G2	A55		
Job Title			
Address <u> 525 FAIRVIE </u> Street	v Rd		Phone
MARTANNA	FL	32448	Email
City Speaking: For Against	State Information		peaking: In Support Against ir will read this information into the record.)
Representing			
Appearing at request of Chair:	Yes No	Lobbyist regist	ered with Legislature:Yes No
While it is a Senate tradition to encountering. Those who do speak may be			persons wishing to speak to be heard at this persons as possible can be heard.

S-001 (10/14/14)

This form is part of the public record for this meeting.

APPEARANCE RECORD

Meeting Date (Deliver BOTH copies of this form to the Senator of	Senate Professional Staff conducting the meeting) Sill Number (if applicable)
Topic	Amendment Barcode (if applicable)
Name Was Williamson	
Job Title	
Address 9000 NE 12th Drive	Phone
Okeechobee Fl City State	34972 Email will-answe far @ aol. com
Speaking: Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Fl Cattleneus	Association
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remark	
This form is part of the public record for this meeting.	S-001 (10/14/14)

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting). Meeting Date Bill Number (if applicable) Topic Amendment Barcode (if applicable) Name Job Title 13074 Address Street Waive Speaking: In Support Against Information Speaking: (The Chair will read this information into the record.) Florida Cattlemen's Representing Appearing at request of Chair: Lobbyist registered with Legislature: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. This form is part of the public record for this meeting. S-001 (10/14/14)

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Bill Number (if applicable) Topic Cattle Market Development Het Amendment Barcode (if applicable) Name Gray Lovett Job Title Director of Logislature Affairs FDACS Address PL 10 Hu 617-7700 Phone **Email** Waive Speaking: X In Support Information Against Against Speaking: For (The Chair will read this information into the record.) Representing Florida Department of Agriculture and Consumer Services Appearing at request of Chair: Yes X No Lobbyist registered with Legislature: 🔀 Yes While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

S-001 (10/14/14)

This form is part of the public record for this meeting.

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepa	ared By: The Professiona	I Staff of the Commit	tee on Agriculture		
BILL:	CS/SB 226					
INTRODUCER:	Regulated Industries Committee and Senator Latvala					
SUBJECT:	Racing Animals					
DATE:	March 10, 2	2015 REVISED:				
ANAL	YST	STAFF DIRECTOR	REFERENCE	ACTION		
. Kraemer		Imhof	RI	Fav/CS		
. Becker	_	Becker	AG	Favorable		
•			AP			
•						
			_			
		-				

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

CS/SB 226 modifies requirements regarding prohibited medication or drugging of racing animals (horses and greyhounds). Violations are no longer contingent upon a person administering or causing a prohibited substance to be administered; the mere presence of a prohibited substance in a racing animal is evidence of the violation. The fine for violations may be up to \$10,000 or the race winnings (purse or sweepstakes amount), whichever is greater. Prosecutions must be started within 90 days of the race date.

Samples are collected from racing animals at racetracks by the Division of Pari-mutuel Wagering (division) of the Department of Business and Professional Regulation. One portion of a sample is analyzed by the division's laboratory to determine whether any substance prohibited in racing animals is present. If the analyzed sample contains prohibited substances, the owner or trainer has the right to request an analysis on the remaining portion by an independent laboratory. As to samples from racing greyhounds, if the second analysis does not confirm the first, or is of insufficient quantity to do so, prosecution may still be pursued against the owner or trainer despite the lack of confirmation. For samples from racehorses, if the second analysis does not confirm the first, or is of insufficient quantity to do so, no prosecution may be pursued against the owner or trainer, and any suspended licensee must be reinstated. Current law is maintained for samples from racing greyhounds.

CS/SB 226 requires the division to adopt rules regarding the use and allowed levels of medications, drugs, and naturally occurring substances in racing animals, as listed by the Association of Racing Commissioners International (ARCI). The bill requires the division to adopt rules that include a classification system for drugs and incorporates ARCI's Penalty Guidelines for drug violations and eliminates a limitation on the testing methodology that may be used to screen samples for prohibited substances. The rules also must include the conditions for the use of furosemide, a diuretic (Lasix or Salix).

An outside quality assurance program must annually assess the ability of all laboratories approved by the division to analyze samples for the presence of medications, drugs, and prohibited substances. The findings must be reported to the division and the Department of Agriculture and Consumer Services.

II. Present Situation:

The racing of animals (horses and greyhounds) using any drug, medication, stimulant, depressant, hypnotic, narcotic, local anesthetic, or drug-masking agent is generally prohibited, and those medications that are permitted under certain conditions are specified by law. However, the Division of Pari-mutuel Wagering (division) may adopt rules specifying acceptable levels of naturally occurring substances in untreated animals which may not be exceeded in raceday specimens. ²

The implementation of uniform rules, policies, and testing standards for the medication, treatment, and testing of racehorses to strengthen the integrity of the racing industry is a goal of the Jockey Club,³ which is dedicated to the improvement of thoroughbred breeding and racing. The Club's associated Racing Testing and Medication Consortium (RMTC)⁴ began pursuit of the adoption and implementation of uniform standards, rules, and penalties in all horse racing jurisdictions in 2013.⁵ The program has been characterized by RMTC's vice chairman as "the most sweeping reform in medication regulation and testing in a generation." Implementation in Florida, as a premier thoroughbred racing state, continues to be a goal of the Jockey Club.

Other drugs and substances are permitted under limited conditions, such as furosemide to treat exercise-induced bleeding, and vitamins and minerals that do not exceed acceptable levels.⁷ Classification of a substance in a sample as permissible or impermissible may be dependent upon whether:

• The substance is administered within or outside the allowed time frame before a race is scheduled to begin;

¹ Section 550.2415, F.S.

² Section 550.2415(1)(b), F.S. The division may also set acceptable levels of environmental contaminants and trace levels of prohibited substances that are not reportable as a violation.

³ See http://www.jockeyclub.com/Default.asp?section=About&area=0 (last visited Feb. 17, 2015).

⁴ See http://www.rmtcnet.com/content_landing_helpingthecause.asp (last visited Feb. 17, 2015).

⁵ See http://www.bloodhorse.com/horse-racing/articles/84070/foreman-pace-of-drug-reform-unprecedented

⁶ *Id*.

⁷ Section 550.2415(7), F.S.

• The racing animal is approved for administration of the substance, or is qualified by gender to receive it;

- The level of the substance exceeds acceptable levels set by administrative rule; and
- The method of administration of the substance is prohibited.⁸

Each racetrack permitholder must maintain a detention enclosure for securing urine, blood, or other samples from racing animals. The trainer of record for each animal is responsible for the condition of the animals he or she enters to race, and for securing all prescribed medications, over-the-counter medicines, and natural or synthetic medicinal compounds.

Samples of blood, urine, saliva, or any other bodily fluid may be collected from a race animal immediately before and immediately after it has raced. ¹² If racing officials find, through reasonably reliable evidence, that substances other than permissible substances have been administered, or that otherwise permissible substances have been administered during prohibited periods before the time of a race, evidence of illegal or impermissible substances may be confiscated and the racing animal may be prohibited from racing in the race (scratched). ¹³

The winner of every race is sent to the detention enclosure for examination by an authorized representative of the division and the taking of samples to monitor and detect both permissible and impermissible substances. Any other animals that participated in the race may be designated for examination and testing by the stewards, judges, racetrack veterinarian, or a division representative. 15

All samples are collected by staff of the Office of Operations of the division and sent to the University of Florida College of Medicine Racing Laboratory for analysis. ¹⁶ Blood specimens must be collected from racing animals by veterinarians employed by the division or any licensed veterinarian hired or retained by the division, and the collection must be witnessed by the animal's trainer, owner, or designee. ¹⁷

The 83rd Annual Report of the division reflects that during Fiscal Year 2013-2014, the laboratory processed 79,600 samples and performed 344,289 analyses, as follows:18

⁸ See Rule 61D-6.008(1)-(9), F.A.C., respecting permitted medications for horses.

⁹ Rule 61D-6.002(2), F.A.C.

¹⁰ Rule 61D-6.002(1), F.A.C.

¹¹ Rule 61D-6.003, F.A.C. Prescription drugs must be prescribed by a licensed veterinarian who has a current veterinarian-patient relationship, and all substances must be properly labelled.

¹² Section 550.2415(1)a), F.S.

¹³ See s. 550.2415(7) and (8), F.S., and Rule 61D-6.005, F.A.C.

¹⁴ Rule 61D-6.005, F.A.C.

¹⁵ *Id.* The division has proposed rulemaking that would delete the requirement that the winner of every race and selected participants be immediately examined by a representative of the division and for the taking of samples. *See infra* note 39. ¹⁶ See *83rd Annual Report, Fiscal Year 2013-2014*,(83rd Annual Report) at page 3,

http://www.myfloridalicense.com/dbpr/pmw/documents/AnnualReports/AnnualReport-2013-2014--83rd--20150114.pdf (last visited Feb. 17, 2015). The division annually contracts with the racing laboratory for these services.

¹⁷ Rule 61D-6.005, F.A.C.

¹⁸ See 83rd Annual Report, *supra* note 16, at page 37. This is approximately 10,000 fewer samples processed and 8,500 fewer analyses performed than in 2012-2013. According to the Division, due to racing schedules late in the fiscal year, some samples were not analyzed by fiscal year-end, resulting in a higher number of analyses than samples received.

Sample Type	Horse Urine/Blood	Greyhound Urine	Investigative
Samples Received	15,816	63,757	27
Samples Analyzed	16,066	43,631	27
Number of Analyses	76,316	267,885	88
Positive Results	208	42	n/a

The volume of many greyhound urine samples that were taken at racetracks (20,044 or 31.4% of the total) was insufficient to permit valid testing of those samples.¹⁹ Of the 79,573 non-investigative samples that were collected at racetracks, 59,567 samples were analyzed, and there were 250 positive results (i.e. a finding of impermissible substances).²⁰

If a prohibited substance is found in a race-day specimen, it is evidence that the substance was administered to and in the racing animal while racing.²¹ Test results are confidential and exempt public records for 10 days after the testing of all samples collected on a particular day have been completed and the positive results have been reported to the director of the division, or until action against a person licensed by the division has been commenced by the service of an administrative complaint within two years after the race date.²²

Once the division notifies the owners or trainer of the positive result as required, the owner may request that each urine or blood sample be split into a primary sample and a secondary (split) sample; the splitting procedure must occur in the laboratory using procedures approved by the division by rule.²³ At the request of either the affected owner or trainer, the division must send the secondary sample to an independent laboratory for analysis.

If the positive result found by the state laboratory is not confirmed by the analysis made by the independent laboratory, no further administrative or disciplinary action may be pursued by the division.²⁴ If the positive result is confirmed, or if the volume of the secondary sample is insufficient to do so, then administrative action may proceed, but only within the period of 2 years from the race date.²⁵ There must be a good faith attempt by the division to obtain a sufficient quantity of fluid specimens to allow both a primary test to be made by the state laboratory and a secondary test to be made by an independent laboratory.²⁶

According to the division, there were 19 license suspensions, and \$80,950 in fines assessed for violations of all pari-mutuel statutes and rules in Fiscal Year 2013-2014.²⁷

¹⁹ *Id*.

²⁰ Id.

²¹ Section 550.2415(1)(c), F.S.

²² See ss. 550.2415(1)(a) and (4)., F.S.

²³ Section 550.2415(5)(a), F.S.

²⁴ Section 550.2415(5)(b), F.S.

²⁵ Section 550.2415(5)(c), F.S.

²⁶ Id.

²⁷ See 83rd Annual Report, supra note 16, at page 3.

III. Effect of Proposed Changes:

The bill modifies language in s. 550.2415, F.S., respecting the racing of animals under prohibited conditions. A violation exists if a racing animal (a horse or greyhound) is impermissibly medicated by a person, or if an animal has a prohibited substance in a blood or urine sample. The requirement that a person "administer or cause to be administered" the prohibited substance has been eliminated. A distinction is made between the impermissible use of a medication and the use of a prohibited substance ("illegal doping"). Any "illegal doping" of a racing animal impacts the licensee(s) responsible for the animal, whether or not the actual perpetrator is known. The condition of the racing animal, through analysis of bodily fluids that reflect the presence of prohibited substances, permits the suspension of the licensee(s) responsible for the condition of the animal.

The fine for violations may be up to \$10,000 or the race winnings (purse or sweepstakes amount), whichever is greater. The current provisions that allow the division to revoke or suspend the violator's license, require the full or partial return of the purse sweepstakes and race trophy, or impose any combination of the fine and other penalties, are not changed.

CS/SB 266 partially addresses the division's concern with shortening the existing deadline to initiate prosecutions of violations from 2 years from the date of the race to only 60 days, and provides that initiation of prosecutions must be within 90 days after the violation.

The bill provides that the division may solicit input from the Department of Agriculture and Consumer Services when adopting rules that specify normal concentrations of naturally occurring substances and acceptable levels of other environmental contaminants and substances.

Samples from racing animals are collected at racetracks. One portion of a sample is analyzed by the division's laboratory to determine whether any substance prohibited in racing animals is present. The University of Florida College of Veterinary Medicine Equine Racing Laboratory is currently under annual contract for these services.29 If the analyzed sample contains prohibited substances, the owner or trainer has the right to request an analysis on the remaining portion by an independent laboratory.

The bill provides that the division must notify not only the owner or trainer of the outcome of all drug tests, but all the stewards (the racetrack officials responsible for enforcement of racing regulations) and the appropriate horsemen's association (which represents the majority of the racehorse owners and trainers at a track). The bill does not address the timing of such notification to the stewards and horsemen's association.

Section 550.2415(1)(a), F.S., currently states that test results and the identities of the tested animals and their trainers and owners of records are confidential and exempt from the public records access, inspection, and copying requirements set forth in s. 119.07(1), F.S., of the Florida

²⁸ These substances are currently described as "any drug, medication, stimulant, depressant, hypnotic, narcotic, local anesthetic, or drug-making agent." *See* s. 550.2415(1)(a), F.S.

²⁹ See Veterinary Diagnostic Laboratories, UF Large Animal Hospital, College of Veterinary Medicine at http://largeanimal.vethospitals.ufl.edu/services/veterinary-diagnostic-laboratories/ (last visited Feb. 17, 2015).

Public Records Act and from s. 24(a) of Article I of the Florida Constitution. The records are not currently subject to public access, inspection, and copying for a period of 10 days after:

- Testing of all the samples collected on a particular day has been completed; and
- Any positive test results from the samples have been reported to the director of the division; or
- The service of an administrative complaint against a licensee.³⁰

If the division's laboratory finds that the sample contains impermissible medications, prohibited substances, or a level of a naturally occurring substance exceeding normal concentrations (i.e., a "positive drug test"), the owner or trainer has the right to request another analysis be made on the retained portion (split sample) by an independent laboratory. If the independent laboratory's analysis confirms the finding made by the division laboratory, administrative proceedings may be pursued.

The bill does not change existing law as to the testing of samples from racing greyhounds. In 2013-2014, the volume of urine collected in greyhound urine samples was insufficient for testing by the independent laboratory in 31.4% of the samples received.³¹If the quantity of the split sample provided to the independent laboratory is insufficient to confirm the positive drug test result made by the division's laboratory, prosecution may still be pursued against the owner or trainer on the basis of the initial test result.

As to the testing of samples from racehorses, the bill provides that if the quantity of the split sample provided to the independent laboratory is insufficient to confirm the positive drug test result made by the division's laboratory, no prosecution may be pursued against the owner or trainer, and any suspended license must be immediately reinstated.

The division's laboratory and all laboratories approved by the division to analyze samples collected from racing animals must annually participate in an outside quality assurance program³² to assess their ability to detect and quantify medications, drugs, and naturally occurring substances that may be administered to racing animals. The quality assurance program administrator must report its findings to the division and the Department of Agriculture and Consumer Services.

The revised bill restores existing law for inspections of pari-mutuel facilities³³ to ensure the humane treating of racing animals and compliance with all rules and law. The revised bill mandates the adoption by the division of rules that establish the use and allowed levels of medications, drugs, and naturally occurring substances that are in the Controlled Therapeutic Medication Schedule, Version 2.1, revised April 17, 2014,³⁴ by the Association of Racing

³⁰ See s. 550.2415(4), F.S.,

³¹ See 83rd Annual Report, supra note 16, at page 37.

³² For information about one such proficiency program designed for veterinary laboratories and hospitals, *see* http://www.vetlabassoc.com/quality-assurance-program/ (last visited Feb. 17, 2015).

³³ Section 550.002(23), F.S., defines pari-mutuel facilities as those racetracks, frontons, or other facility used for pari-mutuel wagering; s. 550.2415(6)(e), F.S., permits inspections of those areas at pari-mutuel facilities where racing animals are raced, trained, housed, or maintained, including areas where food, medications, or supplies are kept.

³⁴ See http://arcicom.businesscatalyst.com/assets/arci-controlled-therapeutic-medication-schedule---version-2.1.pdf (last accessed Feb. 17, 2015). Version 1 of the CTM Schedule was adopted April 2, 2013; certain amendments were incorporated

Commissioners International, Inc. (ARCI),³⁵ which is a not-for-profit trade association with no regulatory authority. However, its members individually possess regulatory authority within their jurisdictions, and many have the authority to determine whether to adopt ARCI recommendations on policies and rules.³⁶

The Association of Racing Commissioners International, Inc. has adopted Model Rules for Racing³⁷ for the use of the pari-mutuel industry. As stated in the introduction, ARCI views the Model Rules as a document to be amended as the need arises, with input to the ARCI Model Rules Committee from all interested parties, with meetings open to members of the pari-mutuel industry and the public. The Model Rules are maintained on the website of the University of Arizona, Race Track Industry Program's as a service to ARCI and the pari-mutuel racing industry.³⁸ The Model Rules reference the CTM Schedule as appropriate, but with no indication of a Version identifier.

The CTM Schedule includes maximum allowed concentrations and doses for 23 medications and three non-steroidal anti-inflammatory drugs (NSAIDs), with guidelines for the termination of use of the medication or substance prior to racing, to avoid a positive drug test. The adoption of uniform medication rules using the CTM Schedule is an attempt to provide owners and trainers with uniformity of regulations across jurisdictions.³⁹

The bill also requires the division to adopt rules:

- Designating the appropriate biological specimens to monitor the administration of medications, drugs, and naturally occurring substances;
- Determining the testing methods for screening specimens to confirm the presence of medication, drugs and naturally occurring substances; and
- Providing for a classification system for drugs and substances, with a penalty schedule for violations.

The revised bill requires that the penalty schedule for violations must incorporate the Uniform Classification Guidelines for Foreign Substances, Version 8.0, revised December 2014 (Uniform

into Version 2.0 on April 9, 2014, and another amendment on April 14, 2014 was incorporated into Version 2.1. The final sheet of the CTM Schedule describes all of the amendments by date. It appears the reference to Version 2.01 on the April 17, 2014 amendment description conflicts with the title of the document which is stated as "Version 2.1."

³⁵ According to ARCI, it is a not-for-profit trade association of governmental regulators of horse and greyhound racing in the United States, Canada, Mexico, Jamaica, and Trinidad-Tobago, who have the legal responsibility to ensure the integrity of racing and pari-mutuel wagering in their jurisdictions. *See http://arcicom.businesscatalyst.com/about-rci.html* (last visited Feb. 17, 2015).

³⁶ *Id*.

³⁷ See https://ua-rtip.org/industry_service/download_model_rules (last visited Feb. 17, 2015).

³⁸ *Id.* at page 2.

³⁹ For commentary on the significance to horse racing of the adoption of uniform standards and rules, see Gary West, *Churchill[Downs] Could Spark Change (December 17, 2014, updated December 18, 2014)*http://espn.go.com/espn/print?id=12043495&type=story (last visited Feb. 19, 2015). There is also a Racing Medication and Testing Consortium (RMTC) which conducts strategic planning on research needs and is reorganizing Scientific Advisory Committee to adapt and respond to new drugs, practices and substances which threaten the integrity of racing. The executive committee of RMTC recently affirmed the importance of maintaining an independent and apolitical entity for equine drug and therapeutic medication research. *See*http://www.rmtcnet.com/content_pressreleases.asp?id=&s=&article=1942 (last visited Feb. 17, 2015).

Classification Guidelines), by ARCI.⁴⁰ The Uniform Classification Guidelines are "intended to assist stewards, hearing officers and racing commissioners in evaluating the seriousness of alleged violations of medication and prohibited substance rules" ⁴¹

Furosemide (also known as Lasix or Salix) is a diuretic, and the bill requires the division to adopt rules specifying the conditions for the use of furosemide to treat exercise-induced pulmonary hemorrhage (nose bleeds in particular). The bill specifies that furosemide is the only medication that may be administered within the 24 hours before the "officially scheduled post time of a race," but not within the four hour period prior to that post time.

The bill deletes the specific requirement that the division adopt rules of the use and administration of prednisolone sodium succinate, ⁴² phenylbutazone, ⁴³ and synthetic corticosteroids ⁴⁴. Instead the bill provides for the reliance on ARCI's schedules and guidelines. The bill also deletes the division's authority to adopt rules for the use of furosemide, phenylbutazone, or prednisolone sodium succinate; those substances are addressed in ARCI's schedules and rules.

The bill deletes the requirement that the division use only thin layer chromatography (TLC) for the testing of urine and blood samples from race horses.

The bill deletes the reference to ARCI's uniform classification system for class IV and V medications adopted on February 14, 1995.

Finally, the bill deletes the specific requirement that the testing for phenylbutazone be six full 15 milliliter blood tubes for each horse tested.

The division's concern with the impact of the deletion of existing s. 550.2415(15), F.S., has been addressed. The revised bill retains existing law respecting the division's authority to adopt medication levels for racing greyhounds, as may be recommended by the University of Florida College of Veterinary Medicine, ⁴⁵ in renumbered s. 550.2415(13).

The division also notes that since the Controlled Therapeutic Medication Schedule adopted by the Association of Racing Commissioners International, Inc. (ARCI) appears to be limited to horses, the deletion of existing s. 550.2415(15), F.S., as to the medication of racehorses, removes its authority to adopt rules on medication levels that have not yet been addressed by ARCI.

⁴⁰ See http://arcicom.businesscatalyst.com/assets/uniformclassificationguidelines.pdf (last accessed Feb. 17, 2015)

⁴¹ *Id.* at page ii. The final sheet of the document describes all of the amendments since December 2010, when Version 1.00 was adopted. Fourteen amendments to Version 7.00 were made in December 2014 when Version 8.00 was adopted.

⁴² The amount and was of this drug is regulated for borges, dogs, and acts by 21 C.F.P. & 522 184 for treatment of

⁴² The amount and use of this drug is regulated for horses, dogs, and cats by 21 C.F.R. § 522.184 for treatment of inflammatory, allergic and other stress conditions.

⁴³ Phenylbutazone for horses is a non-steroidal anti-inflammatory drug (NSAID) used to treat pain and inflammation associated with fractures, arthritis, and painful injuries to the limbs and joints. *See* http://www.1800petmeds.com/Phenylbutazone-prod10141.html (last visited Feb. 17, 2015).

⁴⁴ Synthetic corticosteroids are important therapeutic drugs that are widely used in human and veterinary medicine for a number of indications including treatment of inflammation and pain associated with joint disease and arthritis. *See* RMTC Position Statement on Corticosteroids, Racing Medication & Testing Consortium, available at http://www.rmtcnet.com (last visited Feb. 17, 2015).

⁴⁵ *Id.* at page 7.

The bill provides for an effective date of July 1, 2015.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

The changes in sampling of urine and blood specimens from racing animals and the annual assessment of independent testing laboratories will have an indeterminate impact on horse and greyhound tracks, and the owners and trainers of racing animals.

C. Government Sector Impact:

The following fiscal impacts estimated by the division have been addressed and are no longer applicable to the committee substitute.

The division estimates that one additional FTE (employee) and three freezers will be needed, and that requiring its staff to split samples rather than doing so at the state laboratory will increase shipping and supply costs. ⁴⁶ The total fiscal impact is estimated by the division to be approximately \$177,000, with approximately \$147,600 in recurring costs. Based on actual costs incurred by the Racing Laboratory at the University of Florida, the division projects an increase in annual shipping cost of \$35,000, and the doubling of sample containers, tags, tubes, etc., is expected to cost approximately

⁴⁶ See 2015 Department of Business and Professional Regulation Legislative Bill Analysis, February 4, 2015 (on file with Senate Committee on Regulated Industries) at page 6 and available to Legislative staff at http://abar.laspbs.state.fl.us/ABAR/Attachment.aspx?ID=5395 (last visited Feb. 17, 2015).

\$55,000 annually, for an additional amount of \$90,000 in expenses.⁴⁷ The purpose of splitting the sample in the field at the racetrack rather than in the controlled racing laboratory environment with performance by trained technicians is unclear to the division.⁴⁸ The division also notes that splitting the sample at the state laboratory ensures anonymity of the sample source because it is only identified by a coded sample number, and that the existing process also addresses chain of custody issues required for successful prosecutions of violations.

VI. Technical Deficiencies:

None.

VII. Related Issues:

The timing of the notification of drug test results to stewards and the appropriate horsemen's association should be specified, in conformity with the requirements of the Public Records Act and the Florida Constitution.

CS/SB 226 requires that the results of all drug tests (negative and positive) be reported to owners, trainers, stewards, and the appropriate horsemen's association. Consideration should be given to limiting such notifications to only positive drug test results.

The term "race animal" appears once in s. 550.2415(3)(b), F.S., rather than the term "racing animal" that is generally used elsewhere in Chapter 550, F.S. The term "race animal" also appears twice in s. 550.235, F.S. Consideration should be given to conforming the references.

VIII. Statutes Affected:

The bill substantially amends section 550.2415 of the Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Regulated Industries on February 18, 2015:

CS/SB 226 changes the deadline for commencement of a prosecution for illegal medication or drugging of racing animals, from 2 years to 90 days.

CS/SB 226 restores current law regarding the collection and testing of biological specimens from racing animals for the presence of prohibited substances, but changes the consequences related to a positive drug test finding. If a positive drug test finding by the laboratory of the Division of Pari-Mutuel Wagering (division) of the Department of Business and Professional Regulation is confirmed in further testing an independent laboratory, the division may initiate administrative proceedings related to the violation. For samples from racing greyhounds,

⁴⁷ *Id*.

⁴⁸ *Id*.

even if confirmation of the positive result by an independent laboratory is not possible due to the sample size being insufficient, the division may nonetheless initiate administrative proceedings for a violation. For samples from racehorses, however, a positive drug test result must be confirmed by further testing by an independent laboratory. If the sample size is insufficient to confirm the positive result, no administrative proceedings for a violation may be initiated by the division.

CS/SB 226 specifies that the division must adopt rules establishing the conditions of use of medications, drugs, and naturally occurring substances as identified in Version 2.1 of the Controlled Therapeutic Medication Schedule adopted by the Association of Racing Commissioners International, Inc. (ARCI) on April 17, 2014. The revised bill further requires that the rules incorporate the classification system and penalty schedule for violations in ARCI's Uniform Classification Guidelines for Foreign Substances, Version 8.0, revised December 2014.

CS/SB 226 grants the division discretion to solicit input from the Department of Agriculture and Consumer Services in adopting the required administrative rules, which must occur by January 1, 2016.

CS/SB 226 removes a requirement that the division coordinate with the Department of Agriculture on the humane treatment of animals.

CS/SB 226 retains existing law respecting the division's authority to adopt medication levels for racing greyhounds developed in consultation with the University of Florida College of Veterinary Medicine.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By the Committee on Regulated Industries; and Senator Latvala

580-01698-15 2015226c1

A bill to be entitled An act relating to racing animals; amending s. 550.2415, F.S.; revising the prohibition on the use of certain medications or substances on racing animals; authorizing the Division of Pari-mutuel Wagering within the Department of Business and Professional Regulation to solicit input from the Department of Agriculture and Consumer Services; revising the penalties for violating laws relating to the racing of 10 animals; decreasing the timeframe in which 11 prosecutions for violations regarding racing animals 12 must commence; requiring the division to notify the 13 owners or trainers, stewards, and the appropriate 14 horsemen's association of all drug test results; 15 prohibiting the division from taking action against 16 owners or trainers under certain circumstances; 17 requiring the division to require its laboratory and 18 specified independent laboratories to annually 19 participate in a quality assurance program; requiring 20 the administrator of the program to submit a report; 21 revising the conditions of use for certain 22 medications; expanding violations to include 23 prohibited substances that break down during a race 24 found in specimens collected after a race; revising 2.5 the rulemaking authority of the division; providing an 26 effective date.

Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraphs (a) and (b) of subsection (1), paragraphs (a) and (b) of subsection (3), subsections (4) and (5), and subsections (7) through (16) of section 550.2415, Florida Statutes, are amended to read:

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 $550.2415\ {\rm Racing}$ of animals under certain conditions prohibited; penalties; exceptions.—

(1) (a) The racing of an animal that has been impermissibly medicated or determined to have a prohibited substance present with any drug, medication, stimulant, depressant, hypnotic, narcotic, local anesthetic, or drug-masking agent is prohibited. It is a violation of this section for a person to impermissibly medicate an animal or for an animal to have a prohibited substance present resulting administer or cause to be administered any drug, medication, stimulant, depressant, hypnotic, narcotic, local anesthetic, or drug-masking agent to an animal which will result in a positive test for such medications or substances such substance based on samples taken from the animal immediately prior to or immediately after the racing of that animal. Test results and the identities of the animals being tested and of their trainers and owners of record are confidential and exempt from s. 119.07(1) and from s. 24(a), Art. I of the State Constitution for 10 days after testing of all samples collected on a particular day has been completed and any positive test results derived from such samples have been reported to the director of the division or administrative action has been commenced.

(b) It is a violation of this section for a race-day specimen to contain a level of a naturally occurring substance which exceeds normal physiological concentrations. The division

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may solicit input from the Department of Agriculture and

Consumer Services and adopt rules that specify normal
physiological concentrations of naturally occurring substances
in the natural untreated animal and rules that specify
acceptable levels of environmental contaminants and trace levels
of substances in test samples.

8.3

- (3) (a) Upon the finding of a violation of this section, the division may revoke or suspend the license or permit of the violator or deny a license or permit to the violator; impose a fine against the violator in an amount not exceeding the purse or sweepstakes earned by the animal in the race at issue or \$10,000, whichever is greater \$5,000; require the full or partial return of the purse, sweepstakes, and trophy of the race at issue; or impose against the violator any combination of such penalties. The finding of a violation of this section does not prohibit in no way prohibits a prosecution for criminal acts committed.
- (b) The division, notwithstanding the provisions of chapter 120, may summarily suspend the license of an occupational licensee responsible under this section or division rule for the condition of a race animal if the division laboratory reports the presence of a prohibited an impermissible substance in the animal or its blood, urine, saliva, or any other bodily fluid, either before a race in which the animal is entered or after a race the animal has run.
- (4) A prosecution pursuant to this section for a violation of this section must be commenced within $\underline{90~\rm days}~2~\rm years$ after the violation was committed. Service of an administrative complaint marks the commencement of administrative action.

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 ${f CODING: Words \ \underline{stricken} \ are \ deletions; \ words \ \underline{underlined} \ are \ additions.}$

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580-01698-15 2015226c1 (5) The division shall implement a split-sample procedure

for testing animals under this section.

(a) Upon finding a positive drug test result, The division department shall notify the owner or trainer, the stewards, and the appropriate horsemen's association of all drug test the results. The owner may request that each urine and blood sample be split into a primary sample and a secondary (split) sample. Such splitting must be accomplished in the laboratory under rules approved by the division. Custody of both samples must remain with the division. If a drug test result is positive However, and upon request by the affected trainer or owner of

- 99 the animal from which the sample was obtained, the division
 100 shall send the split sample to an approved independent
 101 laboratory for analysis. The division shall establish standards
- and rules for uniform enforcement and shall maintain a list of at least five approved independent laboratories for an owner or trainer to select from if a drug test result is in the event of

a positive test sample.

- (b) If the <u>division</u> state laboratory's findings are not confirmed by the independent laboratory, no further administrative or disciplinary action under this section may be pursued. The <u>division may adopt rules identifying substances</u> that <u>diminish in a blood or urine sample due to passage of time</u>
- (c) If the independent laboratory confirms the <u>division</u> state laboratory's positive result, or if there is an insufficient quantity of the secondary (split) sample for confirmation of the state laboratory's positive result, the division may commence administrative proceedings as prescribed

and that must be taken into account in applying this section.

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in this chapter and consistent with chapter 120. For purposes of this subsection, the department shall in good faith attempt to obtain a sufficient quantity of the test fluid to allow both a primary test and a secondary test to be made.

- (d) For the testing of racing greyhounds, if there is an insufficient quantity of the secondary (split) sample for confirmation of the division laboratory's positive result, the division may commence administrative proceedings as prescribed in this chapter and consistent with chapter 120.
- (e) For the testing of racehorses, if there is an insufficient quantity of the secondary (split) sample for confirmation of the division laboratory's positive result, the division may not take further action on the matter against the owner or trainer, and any resulting license suspension must be immediately lifted.
- (f) The division shall require its laboratory and the independent laboratories to annually participate in an externally administered quality assurance program designed to assess testing proficiency in the detection and appropriate quantification of medications, drugs, and naturally occurring substances that may be administered to racing animals. The administrator of the quality assurance program shall report its results and findings to the division and the Department of Agriculture and Consumer Services.
- (7) (a) In order to protect the safety and welfare of racing animals and the integrity of the races in which the animals participate, the division shall adopt rules establishing the conditions of use and maximum concentrations of medications, drugs, and naturally occurring substances identified in the

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146	Controlled Therapeutic Medication Schedule, Version 2.1, revised
147	April 17, 2014, adopted by the Association of Racing
148	Commissioners International, Inc. (ARCI). Controlled therapeutic
149	medications include only the specific medications and
150	concentrations allowed in biological samples which have been
151	approved by ARCI as controlled therapeutic medications.
152	(b) The division rules must designate the appropriate
153	biological specimens by which the administration of medications,
154	drugs, and naturally occurring substances is monitored and must
155	determine the testing methodologies, including measurement
156	uncertainties, for screening such specimens to confirm the
157	presence of medications, drugs, and naturally occurring
158	substances.
159	(c) The division rules must include a classification system
160	for drugs and substances and a corresponding penalty schedule
161	for violations which incorporates the Uniform Classification
162	Guidelines for Foreign Substances, Version 8.0, revised December
163	2014, by ARCI. The division shall adopt laboratory screening
164	limits approved by ARCI for drugs and medications that are not
165	included as controlled therapeutic medications, the presence of
166	which in a sample may result in a violation of this section.
167	(d) The division rules must include conditions for the use
168	of furosemide to treat exercise-induced pulmonary hemorrhage.
169	(e) The division may solicit input from the Department of
170	Agriculture and Consumer Services in adopting the rules required
171	under this subsection. Such rules must be adopted before January
172	1, 2016 Under no circumstances may any medication be
173	administered closer than 24 hours prior to the officially
174	scheduled post time of a race except as provided for in this

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175 section.

(a) The division shall adopt rules setting conditions for the use of furosemide to treat exercise-induced pulmonary hemorrhage.

(b) The division shall adopt rules setting conditions for the use of prednisolone sodium succinate, but under no circumstances may furosemide or prednisolone sodium succinate be administered closer than 4 hours prior to the officially scheduled post time for the race.

(c) The division shall adopt rules setting conditions for the use of phenylbutazone and synthetic corticosteroids; in no case, except as provided in paragraph (b), shall these substances be given closer than 24 hours prior to the officially scheduled post time of a race. Oral corticosteroids are prohibited except when prescribed by a licensed veterinarian and reported to the division on forms prescribed by the division.

 $\underline{\text{(f)}}$ This section does not Nothing in this section shall be interpreted to prohibit the use of vitamins, minerals, or naturally occurring substances so long as none exceeds the normal physiological concentration in a race-day specimen.

(c) The division may, by rule, establish acceptable levels of permitted medications and shall select the appropriate biological specimens by which the administration of permitted medication is monitored.

(8) (a) Furosemide is the only medication that may be administered within 24 hours before the officially scheduled post time of a race, but it may not be administered within 4 hours before the officially scheduled post time of a race Under no circumstances may any medication be administered within 24

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hours before the officially scheduled post time of the race except as provided in this section.

(b) As an exception to this section, if the division first determines that the use of furosemide, phenylbutazone, or prednisolone sodium succinate in horses is in the best interest of racing, the division may adopt rules allowing such use. Any rules allowing the use of furosemide, phenylbutazone, or prednisolone sodium succinate in racing must set the conditions for such use. Under no circumstances may a rule be adopted which allows the administration of furosemide or prednisolone sodium succinate within 4 hours before the officially scheduled post time for the race. Under no circumstances may a rule be adopted which allows the administration of phenylbutazone or any other synthetic corticosteroid within 24 hours before the officially scheduled post time for the race. Any administration of synthetic corticosteroids is limited to parenteral routes. Oral administration of synthetic corticosteroids is expressly prohibited. If this paragraph is unconstitutional, it is severable from the remainder of this section.

(c) The division shall, by rule, establish acceptable levels of permitted medications and shall select the appropriate biological specimen by which the administration of permitted medications is monitored.

(9) (a) The division may conduct a postmortem examination of any animal that is injured at a permitted racetrack while in training or in competition and that subsequently expires or is destroyed. The division may conduct a postmortem examination of any animal that expires while housed at a permitted racetrack, association compound, or licensed kennel or farm. Trainers and

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owners shall be requested to comply with this paragraph as a condition of licensure.

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- (b) The division may take possession of the animal upon death for postmortem examination. The division may submit blood, urine, other bodily fluid specimens, or other tissue specimens collected during a postmortem examination for testing by the division laboratory or its designee. Upon completion of the postmortem examination, the carcass must be returned to the owner or disposed of at the owner's option.
- (10) The presence of a prohibited substance in an animal, found by the division laboratory in a bodily fluid specimen collected after the race or during the postmortem examination of the animal, which breaks down during a race constitutes a violation of this section.
- (11) The cost of postmortem examinations, testing, and disposal must be borne by the division.
- (12) The division shall adopt rules to implement this section. The rules may include a classification system for prohibited substances and a corresponding penalty schedule for violations.
- (13) Except as specifically modified by statute or by rules of the division, the Uniform Classification Guidelines for Foreign Substances, revised February 14, 1995, as promulgated by the Association of Racing Commissioners International, Inc., is hereby adopted by reference as the uniform classification system for class IV and V medications.
- (14) The division shall utilize only the thin layer chromatography (TLC) screening process to test for the presence of class IV and V medications in samples taken from racehorses

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580-01698-15 2015226c1 262 except when thresholds of a class IV or class V medication have 263 been established and are enforced by rule. Once a sample has 264 been identified as suspicious for a class IV or class V medication by the TLC screening process, the sample will be sent 265 for confirmation by and through additional testing methods. All 266 other medications not classified by rule as a class IV or class V agent shall be subject to all forms of testing available to 2.68 269 the division. 270 (13) (15) The division may implement by rule medication 271 levels for racing greyhounds recommended by the University of Florida College of Veterinary Medicine developed pursuant to an agreement between the Division of Pari-mutuel Wagering and the 273 University of Florida College of Veterinary Medicine. The University of Florida College of Veterinary Medicine may provide

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agreement and when the College of Veterinary Medicine has completed a final report of its findings, conclusions, and recommendations to the division. (16) The testing medium for phenylbutazone in horses shall be serum, and the division may collect up to six full 15milliliter blood tubes for each horse being sampled.

written notification to the division that it has completed

research or review on a particular drug pursuant to the

Section 2. This act shall take effect July 1, 2015.

Page 10 of 10



Tallahassee, Florida 32399-1100

COMMITTEES:
Appropriations Subcommittee on
Transportation, Tourism, and Economic
Development, Chair
Appropriations
Commerce and Tourism
Governmental Oversight and Accountability
Regulated Industries
Rules

February 19, 2015

The Honorable Bill Montford Chair, Agriculture Committee 214 Senate Office Building 404 South Monroe Street Tallahassee, FL 32399-1100

Dear Chair Montford:

I respectfully request positive consideration of CS/SB 226 regarding Racing Animals. I would greatly appreciate the opportunity to present this legislation to the Committee on Agriculture as soon as possible.

This bill will prohibit the use of certain medications or substances on racing animals prior to a race.

If you have any questions regarding this legislation, please contact me. Thank you in advance for your consideration.

Sincerely,

Jack Latvala State Senator District 20

Cc: Katherine Becker, Staff Director; Joyce Butler, Administrative Assistant

REPLY TO:

☐ 26133 U.S. Highway 19 North, Suite 201, Clearwater, Florida 33763 (727) 793-2797 FAX: (727) 793-2799 ☐ 408 Senate Office Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5020

Senate's Website: www.flsenate.gov

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Bill Number (if applicable) Topic Racing Animals Amendment Barcode (if applicable) Name Gray Job Title Director of Legislature Affairs FDALS Phone 617-7700 Address PLID The **Email** Waive Speaking: In Support Information Speaking: For Against (The Chair will read this information into the record.) Lobbyist registered with Legislature: 🞾 Yes Appearing at request of Chair: Yes Mo While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. S-001 (10/14/14) This form is part of the public record for this meeting.

APPEARANCE RECORD

Meeting Date (Deliver BOTH copies of this form to the Senator or s	Senate Professional Staff conducting the meeting) SB 226 Bill Number (if applicable)	
Topic Horse Medicatron Name Herb Sheheere (Sheehen)	Amendment Barcode (if applicable)	
Job Title		
Address 1455 Cone Creek Rof	32351 Email Sheheere @ 201.com	
City State Speaking: For Against Information	Zip Waive Speaking: Un Support Against	
	(The Chair will read this information into the record.)	
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes		
While it is a Senate tradition to encourage public testimony, time n meeting. Those who do speak may be asked to limit their remarks		
This form is part of the public record for this meeting.	S-001 (10/14/14)	

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

3-10	226
Meeting Date	Bill Number (if applicable)
Topic	Amendment Barcode (if applicable)
Name Marc Dunbar	
Job Title	
Address P.O. Box 351	Phone 450-933 -8500
Street Tallahassee FL City State	32301 Email Munber@Jonesvalkericom
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Stronach Group	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Ves No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remark	e may not permit all persons wishing to speak to be heard at this rks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

The Florida Senate

State Senator René García

38th District

Please reply to:

District Office:

1490 West 68 Street Suite # 201 Hialeah, FL. 33014 Phone# (305) 364-3100

March 10, 2015

The Honorable Senator Bill Montford Chair, Committee on Agriculture 335 Knott Building 404 S. Monroe Street Tallahassee, FL 32399-1100

Dear Senator Montford:

Please excuse my absence to the Agriculture committee meeting today, as my presence was needed to present SB 378 to the Criminal Justice Committee at the same time. If you need more information, please contact my office.

Sincerely,

State Senator René García

District 38 RG:JT

CC: Katherine Becker

CourtSmart Tag Report

Room: SB 301 Case: Type: Caption: Senate Agriculture Committee Judge: Started: 3/10/2015 10:01:08 AM Ends: 3/10/2015 10:16:15 AM Length: 00:15:08 10:01:11 AM Meeting called to order by Chair Montford 10:01:21 AM Roll call by Administrative Assistant, Joyce Butler 10:01:25 AM Quorum present 10:01:34 AM Comments from Chair Montford 10:02:06 AM Tab 3 introduced by Chair Montford Explanation of Tab 3 - CS/SB 226, Racing Animals by Senator Latvala 10:02:33 AM 10:03:40 AM Comments from Chair Montford 10:04:02 AM Question from Senator Sobel 10:04:21 AM Response from Senator Latvala 10:04:48 AM Marc Dunbar, Stronach Group waives in support 10:05:17 AM Herb Sheheene, FHBPA waives in support 10:05:22 AM Grace Lovett, Director of Legislative Affairs, Florida Department of Agriculture and Consumer Services waives in support 10:05:27 AM Senator Latvala waives closing 10:05:43 AM Roll call on CS/SB 226 by Administrative Assistant, Joyce Butler 10:05:52 AM CS/SB 226 reported favorably 10:05:57 AM Tab 2 introduced by Chair Montford 10:06:09 AM Explanation of Tab 2 - SB 1220, Cattle Market Development Act by Senator Grimsley 10:07:06 AM Comments from Chair Montford 10:07:13 AM Adam Basford, Legislative Affairs, Florida Farm Bureau waives in support 10:08:00 AM Speaker Jim Hanley, Executive Vice President, Florida Cattlemen's Association in support of the Bill 10:09:13 AM Pat Durden, Cattleman, FCA waives in support 10:09:19 AM Cliff Coddington, General Manager, Longine Ranch, Florida Cattlemen's Association waives in support Joel Beverling, Owner, XL Bar Cattle, Florida Cattlemen's Association waives in support 10:09:26 AM 10:09:31 AM Alex Johns, Natural Resource Director, Florida Cattlemen's Association waives in support Mack Glass waives in support 10:09:36 AM Wes Williamson, Florida Cattlemen's Association waives in support 10:09:43 AM Thomas Harper, Owner, Harper Farms, Florida Cattlemen's Association in support 10:09:47 AM 10:09:56 AM Grace Lovett, Director of Legislative Affairs, Florida Department of Agriculture and Consumer Services waives in support Senator Grimsley waives closing 10:10:07 AM 10:10:20 AM Roll call on SB 1220 by Administrative Assistant, Joyce Butler 10:10:26 AM SB 1220 reported favorably 10:10:39 AM Tab 1 - SB 1050 introduced by Chair Montford 10:10:48 AM Gavel passed to Senator Dean 10:11:02 AM Introduction of Tab 1 - SB 1050 by Chair Dean 10:11:28 AM Explanation of SB 1050, Department of Agriculture and Consumer Services by Senator Montford 10:11:48 AM Comments from Chair Dean 10:12:06 AM Question from Senator Sobel 10:12:17 AM Response from Senator Montford Response from Grace Lovett, Director of Legislative Affairs, Florida Department of Agriculture and 10:12:29 AM Consumer Services Comments from Senator Sobel 10:13:32 AM 10:13:48 AM Additional comments from Grace Lovett 10:13:54 AM Comments from Chair Dean 10:14:04 AM Question from Senator Galvano 10:14:17 AM Response from Senator Montford 10:14:25 AM Response from Grace Lovett 10:15:03 AM Follow-up question from Senator Galvano

10:15:10 AM

10:15:22 AM

10:15:28 AM

Response from Grace Lovett

Comments from Chair Dean Senator Montford waives closure

Roll call by Administrative Assistant, Joyce Butler SB 1050 reported favorably Gavel passed back to Chair Montford Senator Bullard moves to rise 10:15:36 AM

10:15:44 AM

10:15:59 AM

10:16:09 AM