SB 380 by Bradley; (Similar to H 0177) Persons with Developmental Disabilities					
289934	Α	S	AHS, Richter	Before L.14:	03/10 12:12 PM
173342	Α	S	AHS, Sobel	Delete L.26 - 27:	03/10 12:11 PM

CS/SB 326 by CF, Clemens; (Similar to CS/H 0021) Substance Abuse Services						
604168	D	S	AHS, Smith	Delete everything after	03/10 12:13 PM	
606494	SD	S L	AHS, Smith	Delete everything after	03/10 07:05 PM	

<b>SB 7018</b> by <b>C</b>	F; (Similar to CS	/H 0293) State Ombudsman Progra	m	
172204 A	S L	AHS, Sobel	Delete L.442 - 443:	03/10 07:08 PM

CS/CS/SB 296 by GO, HP, Garcia (CO-INTRODUCERS) Joyner; (Similar to H 0043) Diabetes Advisory Council

#### The Florida Senate

#### **COMMITTEE MEETING EXPANDED AGENDA**

# APPROPRIATIONS SUBCOMMITTEE ON HEALTH AND HUMAN SERVICES Senator Garcia, Chair Senator Smith, Vice Chair

MEETING DATE: Wednesday, March 11, 2015

**TIME:** 9:00 a.m.—12:00 noon

PLACE: James E. "Jim" King, Jr. Committee Room, 401 Senate Office Building

MEMBERS: Senator Garcia, Chair; Senator Smith, Vice Chair; Senators Abruzzo, Bean, Benacquisto, Grimsley,

Richter, and Sobel

TAB BILL NO. and INTRODUCER

BILL DESCRIPTION and SENATE COMMITTEE ACTIONS

COMMITTEE ACTION

Status Report on Children's Medical Services and the Early Steps Program State Surgeon General John H. Armstrong

#### 2 **SB 380**

Bradley (Similar H 177) Persons with Developmental Disabilities; Requiring the Agency for Persons with Disabilities to allow an applicant whose parent or guardian is a member of the United States Armed Forces, the Florida National Guard, or the United States Reserve Forces to receive Medicaid home and community-based waiver program services under certain conditions, etc.

MS 02/17/2015 Favorable

AHS 03/11/2015

ΑP

#### 3 CS/SB 326

Children, Families, and Elder Affairs / Clemens (Similar CS/H 21) Substance Abuse Services; Requiring the Department of Children and Families to create a voluntary certification program for recovery residences; directing the department to approve at least one credentialing entity by a specified date to develop and administer the certification program; requiring background screening of owners, directors, and chief financial officers of a recovery residence; requiring the department to publish the list on its website, etc.

CF 02/19/2015 Fav/CS

AHS 03/11/2015

ΑP

#### 4 SB 7018

Children, Families, and Elder Affairs (Similar CS/H 293, S 654, Compare H 1001, CS/S 382) State Ombudsman Program; Revising legislative intent with respect to citizen ombudsmen; deleting references to ombudsman councils and transferring their responsibilities to representatives of the Office of State Long-Term Care Ombudsman; revising the duties and authority of the state ombudsman; requiring the state ombudsman to designate and direct program districts; providing conditions under which a representative of the office could be found to have a conflict of interest, etc.

AHS 03/11/2015

ΑP

#### **COMMITTEE MEETING EXPANDED AGENDA**

Appropriations Subcommittee on Health and Human Services Wednesday, March 11, 2015, 9:00 a.m.—12:00 noon

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
5	CS/CS/SB 296 Governmental Oversight and Accountability / Health Policy / Garcia (Similar H 43)	Diabetes Advisory Council; Requiring the council, in conjunction with the Department of Health, the Agency for Health Care Administration, and the Department of Management Services, to develop plans to manage, treat, and prevent diabetes; requiring a report to the Governor and Legislature; specifying the contents of the report; adjusting the representation of certain areas of specialization or institutions in the membership of the council; adding an organization from which a representative may be selected to serve as a council member, etc.  HP 02/17/2015 Fav/CS GO 03/04/2015 Fav/CS AHS 03/11/2015 If received FP	
	Other Related Meeting Documents		



#### Children's Medical Services



Florida Senate
Appropriations Subcommittee on Health and Human Services
March 11, 2015

#### Florida's Children





- Just over 4,000,000 children in Florida
  - Nearly all receive newborn screening from CMS
  - CMS Child Protection Teams protect all children
- 63,822 children in CMS Medicaid Plan
- 14,243 children in CMS Children's Health Insurance Program (CHIP)
- 27,265 children receive services from CMS Early Steps

#### Programs and Functions



Managed System

of Care

Prevention
Evaluation
Early Intervention

#### **CMS Network Plan**

Managed Medical Assistance (MMA) Specialty Plan (Title XIX)

Managed Care Plan for Children's Health Insurance Program (Title XXI)

## **CMS Network System Supports**

Specialty Contracts

Medical Foster Care

Children's Multidisciplinary Assessment Team

#### CMS Statewide Programs

Title V - CYSHCN

Newborn Screening

Early Steps

Child Protection



#### **EARLY STEPS**



(IDEA, PART C)

# Early Steps: Eligibility

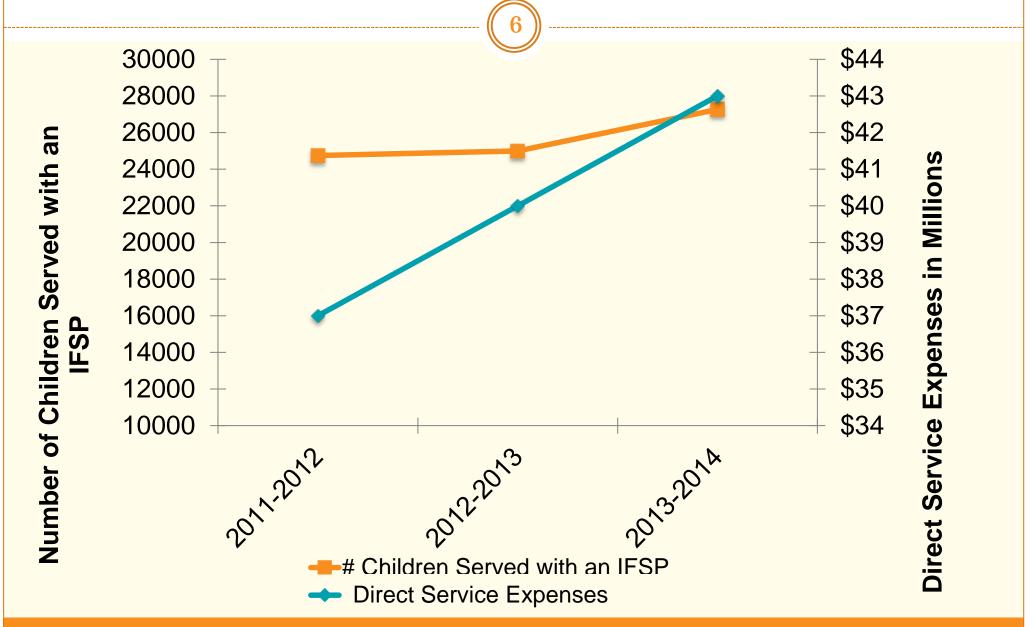


5

- Age Eligibility Birth to age 3
- Financial Eligibility No limits
- Clinical Eligibility Developmental delay or a condition likely to result in developmental delay

#### Early Steps: Enrollment





#### Early Steps: Purpose





- Provide services to families to enhance their child's development
- Promote caregiver confidence and competence
- Increase opportunities for integrating children into their communities where they may learn, play and interact with children without disabilities

Chapter 391, Part III, Florida Statutes

## Early Steps: Program Execution



8

- CMS Grant administration & contract management
- Local Early Steps (LES) Eligibility, care coordination
   & data submission
- Third-Party Administrator (TPA) Claims payment & data collection

## Early Steps: Appropriations





FY 2014-2015 - Total Budget \$54,457,226



# Early Steps: 14/15 Expenditures



7	10	<i>1</i>    (
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1		

- LES Contracts
- Personnel
- Medicaid State Match
- TPA
- Direct Services Payments
- Prior Year Payments
- Expenses
- Other Contracts
- Refunds

**Total** 

- \$ 35,194,388
- \$ 1,405,966
- \$ 4,923,916
- \$ 2,514,536
- \$ 14,946,151
- \$ 3,032,254
- \$ 123,334
- \$ 550,000
- \$ (1,339,685)
- \$ 61,350,860

# Early Steps: 14/15 Budget Realities





- \$6.9 million difference between appropriations and expenditures
- Solutions identified to ensure no disruption of services
  - Used \$1.5 million of Title V and GR funding
  - Request for use of \$5.4 million of existing trust fund dollars
  - Found administrative efficiencies

# Early Steps: 15/16 Operations Plan





- Program Improvements
  - Administrative Efficiencies
  - Budget Controls
  - Contract Management
- Discontinue use of TPA

15% cap on administrative costs in LES contracts

#### Early Steps: Priorities





- Children Receive All Needed Services
- Financial Sustainability of the Program
- Continue Monitoring for Administrative Efficiencies
- Collaborate with LES Providers
  - Data Reporting System
  - Contracts for Fiscal Year 2015-2016





14

(TITLE XXI)

## CMS CHIP: Eligibility

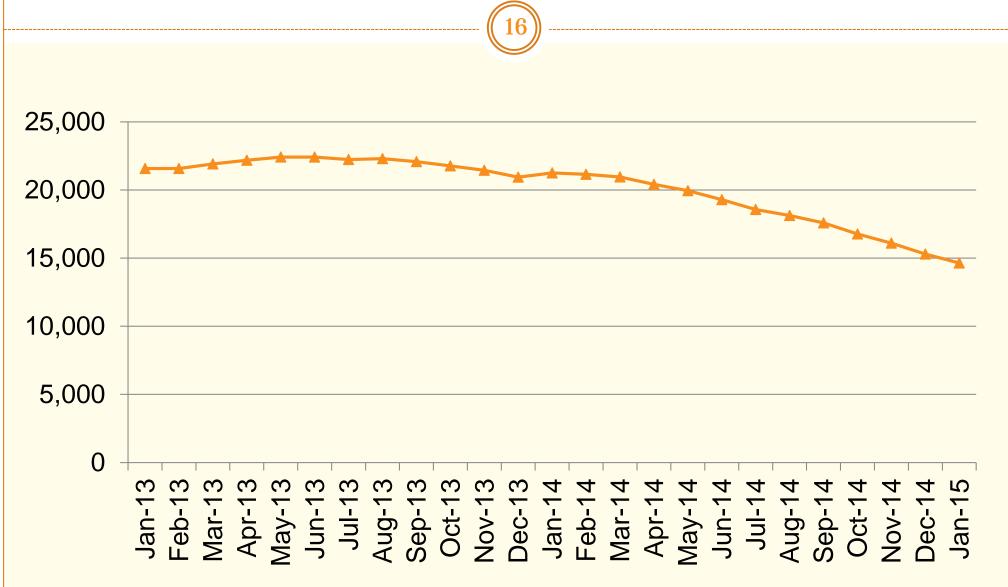




- Age Eligibility 1 through 18
- Financial Eligibility –133 to 200% of FPL; monthly family premium
- Clinical Eligibility
  - Have chronic and serious physical, developmental, behavioral, or emotional conditions
  - Require health care and related services of a type or amount beyond that which is generally required by children

#### **CMS CHIP: Enrollment**





#### CMS CHIP: Purpose





- To provide health care coverage to uninsured children with special health care needs in Florida
  - Improve health outcomes
  - High quality services
  - Affordable benefits
  - Lower health care costs
  - Healthy future workforce
  - Less stress for families

Chapter 391, Part I, Florida Statutes

#### **CMS CHIP: Execution**





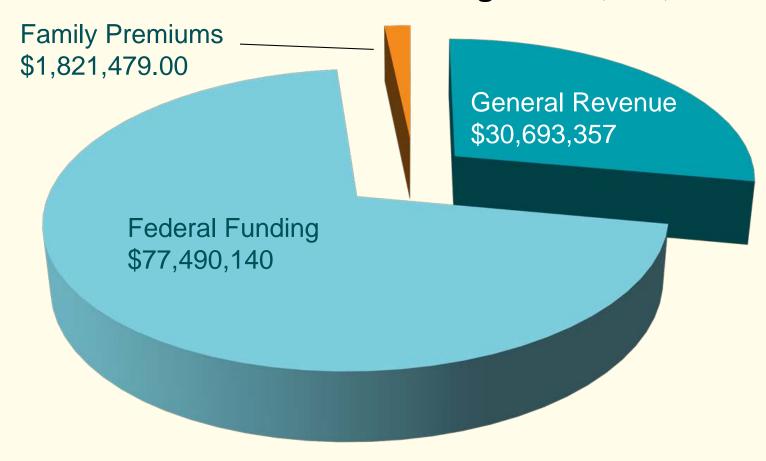
- Florida Healthy Kids Corp. Financial eligibility
- CMS Clinical eligibility & Care Coordination
- Integrated Care Systems (ICS) Network and Administration
- TPA Claims Payment and Data Collection
- Pharmacy Benefits Manager (PBM) Pharmacy Management

## **CMS CHIP: Appropriation**





#### FY 2014-2015 - Total Budget \$110,004,976



## CMS CHIP: Expenditures



20

- Direct Services
  - \$494.39 PMPM
- CMS Personnel
- Contracts
  - Collier Health Care
  - **OTPA**
  - o ICS

**Total** 

- \$ 101,241,633
- \$ 8,763,343
- \$ 484,062
- \$ 2,727,875
- \$ 10,376,042
- \$ 123,592,955

# CMS CHIP: 14/15 Budget Realities





- Flawed assumption regarding shared savings in Medicaid Reform counties
- Administrative costs have caused difference between appropriations and expenditures
- Identified solutions
  - Request to maximize administrative claiming
  - Request for sufficient appropriation to satisfy state match estimated at \$1.2 million
  - Creating administrative efficiencies

# CMS CHIP: 15/16 Operations Plan





- Eligible Population
- Request to convert administrative and TPA costs to per member per month (PMPM) after independent analysis
- Program Improvements
  - Administrative Efficiencies
  - Budget Controls
  - Contract Management

# CMS Managed Medical Assistance (MMA) Specialty Plan

23

(TITLE XIX)

## CMS MMA Plan: Eligibility

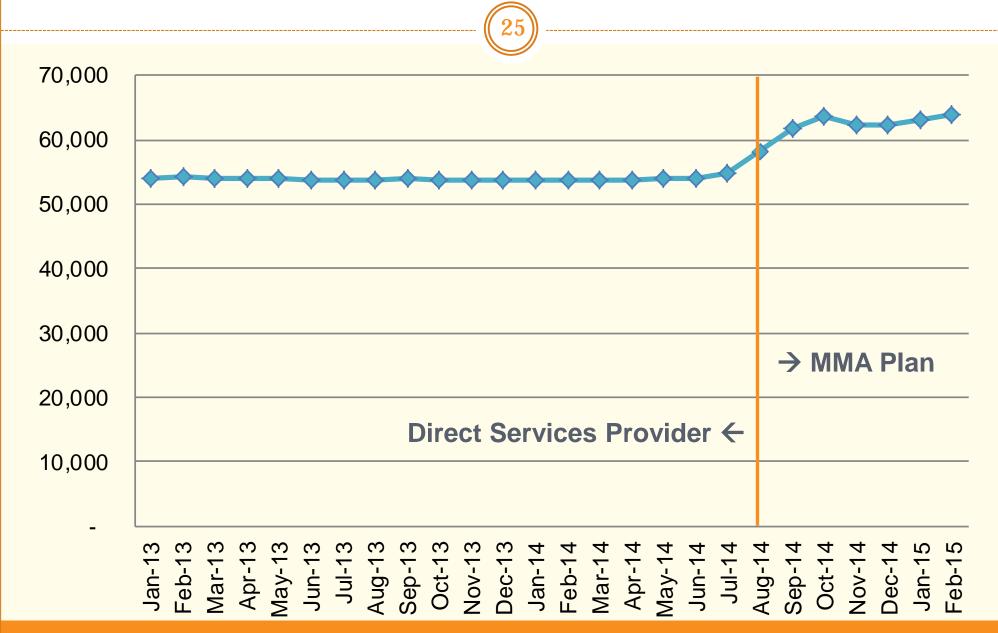




- Age Eligibility Birth through 20
- Financial Eligibility under age 1, 200% FPL;
   1 through 18, 133% FPL; 19 through 20, 19% FPL
- Clinical Eligibility
  - Have chronic and serious physical, developmental, behavioral, or emotional conditions
  - Require health care and related services of a type or amount beyond that which is generally required by children

#### CMS Medicaid: Enrollment





#### CMS MMA Plan: Purpose





- To provide health care coverage to low-income uninsured children with special health care needs in Florida
  - Improve health outcomes
  - High quality services
  - Lower health care costs
  - Healthy future workforce
  - Less stress for families

Section 409.974, Florida Statutes

#### CMS MMA Plan: Children Served





- 16.1%- Tier 0 (unscored or under age 1)
- 55.8%- Tier 1 (risk score >0 and <1.5)</li>
- 22.2%- Tier 2 (risk score ≥1.5 and <4)
- 5.9%- Tier 3 (risk score ≥4)

<sup>\*</sup>Tiers are based on the AHCA MMA Chronic Illness and Disability Payment System + Medicaid Rx (CDPS+Rx) risk adjustment model

<sup>\*</sup>Percentages are based on a sample (n=41,589) of September 2014 CMS MMA Plan enrollment

## CMS MMA Plan: Screening Tool





- Department is in the process of revising the clinical eligibility screening tool.
  - December 2014: Risk scores discussed and revised screening tool presented to CMS Medical Directors at statewide meeting
  - March 2015: Screening tool pilot ends
  - July 2015: Anticipated deployment
- Department will coordinate with AHCA to ensure appropriate transitions for all affected children.

#### **CMS MMA Plan: Execution**





- Plan Model
  - No risk
  - Settle back provision
- CMS Area Offices
  - Clinical Eligibility
  - Care Coordination

#### **CMS MMA Plan: Execution**





- ICS Contracts
  - Provider Network
  - Service Authorization & Administration
- TPA Contract
  - Eligibility & Enrollment System
  - Care Coordination & EHR System
  - Claims Payment & Reporting
- PBM Agreement with AHCA
  - Pharmacy Management

## **CMS MMA Plan: Appropriation**





FY 2014-2015 - Estimated Budget \$699,129,854

General Revenue \$286,970,269

Federal Funding \$412,159,585

## CMS MMA Plan: Expenditures



**32** 

- Direct Services
  - \$906.67 PMPM
- CMS Personnel
- Contracts
  - o ICS \$34 PMPM
  - TPA \$11.75 PMPM

Total

\$633,180,656

- \$ 30,927,828
- \$ 35,052,370

\$699,129,854

#### CMS MMA Plan: Opportunities

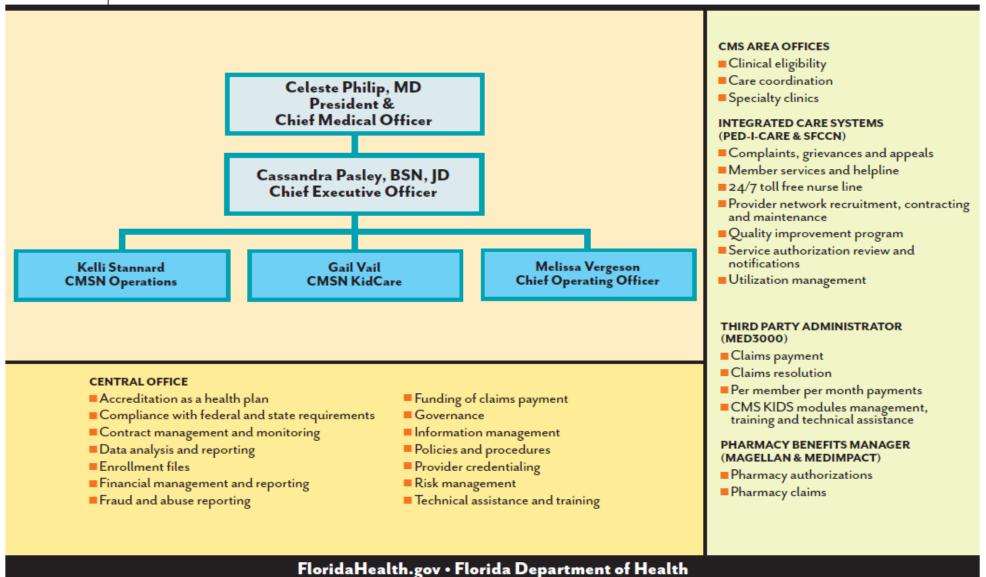




- Administrative efficiencies
- Independent analysis of administrative PMPM
- Independent analysis of TPA PMPM
- Actuarial analysis
- Eligible population
- Plan model
- Review of legacy practices



## Children's Medical Services Network Plan



# Summary





- The Department is committed to all children in Florida.
- The Department recognizes its important role in delivering specialized services to Florida's medically vulnerable children through CMS.
- The Department is establishing a sound business framework to address existing shortfalls and ensure the success of CMS present into future.



#### The Florida Senate

### **Committee Agenda Request**

Appropriations Subcommittee on Health and Human Services	
Subject:	Committee Agenda Request
Date:	February 17, 2015
I respectfull be placed or	y request that <b>Senate Bill # 380</b> , relating to Persons with Developmental Disabilities, a the:
	committee agenda at your earliest possible convenience.
	next committee agenda.

Senator Rob Bradley Florida Senate, District 7

## The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepare	d By: The Prof	fessional S	aff of the Approp	riations Subcommit	ttee on Health and Human Services
BILL:	SB 380				
INTRODUCER:	Senator Bradley				
SUBJECT:	Persons wi	ith Develo	pmental Disab	ilities	
DATE:	March 10,	2015	REVISED:		
ANAL	YST	STAF	F DIRECTOR	REFERENCE	ACTION
. Sanders		Ryon		MS	Favorable
2. Brown		Pigott		AHS	Pre-meeting
3				AP	

#### I. Summary:

SB 380 requires the Agency for Persons with Disabilities (APD) to allow the dependent of an active duty military member to receive Medicaid home and community-based services upon the military member's transfer to Florida if the dependent has a developmental disability, was receiving such services in another state prior to the transfer, and meets Florida's eligibility requirements. The bill also requires the APD to allow a dependent of a Florida National Guard member or U.S. military reservist who is based in Florida to receive home and community-based services upon meeting Florida's eligibility requirements.

The bill has an estimated recurring cost of approximately \$3 million from the General Revenue Fund. See Section V.C.

The bill has an effective date of July 1, 2015.

#### II. Present Situation:

#### **Home and Community-Based Waiver Services**

The Agency for Persons with Disabilities (APD) is responsible for providing all services for persons with developmental disabilities that are authorized under ch. 393, F.S., including the operation of all state-related institutional programs and the programmatic management of Medicaid waivers established to provide services to persons with developmental disabilities. A person determined eligible by the APD to receive APD services is known as a "client," and the term includes persons receiving APD services and those on a waiting list to receive APD services.

<sup>2</sup> See s. 393.063(5), F.S.

<sup>&</sup>lt;sup>1</sup> See s. 20.197(3), F.S.

Florida's Medicaid program is administered by the Agency for Health Care Administration (AHCA). The AHCA has been granted waiver authority from the federal Medicaid program for the state to implement a four-tiered system to serve eligible APD clients through a home and community-based services waiver (HCBS waiver). For the purpose of this waiver program, eligible clients include individuals with a diagnosis of Down syndrome or a developmental disability. A developmental disability is defined as a disorder or syndrome that is attributable to intellectual disability, cerebral palsy, autism, spina bifida, or Prader-Willi syndrome; that manifests before the age of 18; and that constitutes a substantial handicap that can reasonably be expected to continue indefinitely.<sup>3</sup> The APD is required to assign all clients receiving services through this waiver to a tier, based on financial eligibility guidelines and APD assessments.<sup>4</sup>

Under the HCBS waiver, the APD operates four tier-based programs that provide home and community-based supports and services to clients living at home or in a home-like setting. HCBS waiver services are funded by state revenue and federal Medicaid matching dollars. APD operates the HCBS waiver under the authorization of the AHCA's Division of Medicaid.

The purpose of the HCBS waiver is to promote, maintain, and restore the health of APD clients; to minimize the effects of illness and disabilities through the provision of needed supports and services in order to delay or prevent institutionalization; and to foster the principles of self-determination as a foundation for services and supports. The intent of the waiver is to provide a viable choice of services that allow clients to live as independently as possible in their own home or in the community and to achieve productive lives as close to normal as possible, as opposed to residing in an institutional setting.<sup>5</sup>

An individual is eligible for services under the HCBS waiver program if their domicile is in Florida, they have Down syndrome or a developmental disability, and are three years of age or older. Children who are at high risk of having a developmental disability and are between the ages of 3 and 5 are also eligible for services. As of February 12, 2015, there are 30,983 individuals currently receiving benefits from the HCBS waiver and an additional 20,824 disabled persons on the waiting list for services in Florida. The Legislature appropriated \$941,032,259 for Fiscal Year 2014-2015 to provide services through the HCBS waiver program. Florida's appropriated federal match for the waiver in Fiscal Year 2014-2015 is \$560,478,813.

An application must be submitted in writing to the APD either by mail or by hand to be considered for a Medicaid waiver. The APD is required to return a decision on eligibility within 45 days for children under 6 and within 60 days for all other applicants. Applications for those in crisis will be considered for eligibility within 45 days. All applicants must undergo a

<sup>&</sup>lt;sup>3</sup> See s. 393.063(9), F.S.

<sup>&</sup>lt;sup>4</sup> See s. 393.0661(2), F.S.

<sup>&</sup>lt;sup>5</sup> Agency for Health Care Administration, *Developmental Disabilities Waiver Services Coverage and Limitations Handbook*, November 2010, sec. 1, p. 8, available at <

http://portal.flmmis.com/FLPublic/Portals/0/StaticContent/Public/HANDBOOKS/DD Waiver Handbook Final Rule Nov 2010.pdf >, last visited March 20, 2014.

<sup>&</sup>lt;sup>6</sup> Agency for Persons with Disabilities, Allocation Budget Control (ABC) System (data retrieved on February 12, 2015).

<sup>&</sup>lt;sup>7</sup> Chapter 2014-51, Laws of Fla. (line 268)

<sup>8</sup> Id.

<sup>&</sup>lt;sup>9</sup> See s. 393.065, F.S.

<sup>&</sup>lt;sup>10</sup> *Id*.

comprehensive assessment to determine eligibility. If an applicant is determined to be ineligible for services, the applicant may appeal the decision to the APD.<sup>11</sup>

Clients who are determined to be eligible for the waiver program are either awarded a slot in the program or placed on a waiting list. As part of the wait list prioritization process, clients are assigned to a category as prescribed by s. 393.065(5), F.S., and further refined in Section 9 of ch. 2014-53, Laws of Florida. There are seven categories listed below in decreasing order of priority.

- Category 1 Clients deemed to be in crisis.
- Category 2 Children from the child welfare system at the time of:
  - o Finalization of an adoption with placement in a family home;
  - o Reunification with family members with placement in a family home; or
  - o Permanent placement with a relative in a family home.
- Category 3 Includes, but is not limited to, clients:
  - Whose caregiver has a documented condition that is expected to render the caregiver unable to provide care within the next 12 months and for whom a caregiver is required but no alternate caregiver is available;
  - o Who are at substantial risk of incarceration or court commitment without supports;
  - Whose documented behaviors or physical needs place them or their caregiver at risk of serious harm and other supports are not currently available to alleviate the situation; or
  - Who are identified as ready for discharge within the next year from a state mental health hospital or skilled nursing facility and who require a caregiver but for whom no caregiver is available.
- Category 4 Includes, but is not limited to, clients whose caregivers are 70 years of age or older and for whom a caregiver is required but no alternate caregiver is available;
- Category 5 Includes, but is not limited to, clients who are expected to graduate within the next 12 months from secondary school and need support to obtain or maintain competitive employment or to pursue an accredited program of postsecondary education to which they have been accepted.
- Category 6 Clients 21 years of age or older who do not meet the criteria for categories 1-5.
- Category 7 Clients younger than 21 years of age who do not meet the criteria for categories 1-4.

A wait list is utilized by the APD for those who qualify under categories 3-7. Clients may be removed from the waitlist or denied a waiver slot should the parent or guardian fail to maintain accurate contact information, fail to meet eligibility requirements, or become domiciled outside the state. There is currently no special consideration in the Florida Statutes for military families relocating to Florida.

During the 2014 Regular Session, the Legislature passed HB 5003 to require the APD to allow an individual meeting eligibility requirements to receive home and community-based services in this state if the individual's parent or legal guardian is an active-duty military service member and, at the time of the service member's transfer to Florida, the individual was receiving home and community-based services in another state. This statutory change is in place for one year and expires July 1, 2015. As of February 12, 2015, the APD has processed six requests for

<sup>&</sup>lt;sup>11</sup> *Id*.

enrollment from military families under this temporary statutory provision. Out of the six requests for enrollment, four military families have enrolled and two families are in the process of enrollment. Military families are encouraged to apply for the waiver program prior to relocating to Florida, but applicants cannot be eligible to receive services until they are Florida residents. The same process of the six o

#### **Military Family Relocations**

According to the Military One Source 2013 Demographic Report, Florida has the seventh largest population of active duty service men and women at 60,234 and the third largest population of reserve forces at 36,745, which includes the 12,000 members of the Florida National Guard <sup>14, 15</sup> Florida is home to 20 major military bases and three of the nation's seven unified combatant commands. <sup>16</sup> For military families transferring to Florida, the state offers temporary professional licensure for military spouses, participates in the Interstate Compact on Educational Opportunity for Military Children, and recognizes a military driving permit or valid driver's license issued by another state in lieu of requiring a new Florida license.

Active-duty military service members with developmentally disabled children or dependents who receive military orders to move are called upon to physically relocate and reestablish care for their disabled family member. When such military members are reassigned to an installation across state lines, they generally have to start the entire Medicaid waiver process again and reestablish eligibility based on the new state's criteria.<sup>17</sup>

#### III. Effect of Proposed Changes:

The bill amends s. 393.065, F.S., to require the Agency for Persons with Disabilities to allow an applicant who meets eligibility requirements to receive home and community-based services in this state if:

- The applicant's parent or legal guardian is a military service member on active duty and, at the time of the service member's transfer to this state, the applicant was receiving home and community-based care services in another state; or
- The applicant's parent or legal guardian is a member of the Florida National Guard or a member of the United States Reserve Forces and is based in this state.

This bill provides an effective date of July 1, 2015.

<sup>&</sup>lt;sup>12</sup> E-mail correspondence with APD staff. February 12, 2015. (On file with Military and Veterans Affairs, Space, and Domestic Security staff.)

<sup>&</sup>lt;sup>13</sup> E-mail correspondence with APD staff. February 11, 2015. (On file with Military and Veterans Affairs, Space, and Domestic Security staff.)

<sup>&</sup>lt;sup>14</sup> Military One Source, *2013 Demographic Report*, http://www.militaryonesource.mil/12038/MOS/Reports/2013-Demographics-Report.pdfhttp://www.militaryonesource.mil/12038/MOS/Reports/2013-Demographics-Report.pdf (last visited February 13, 2015).

<sup>&</sup>lt;sup>15</sup> Department of Military Affairs, http://dma.myflorida.com/about-us/ (last visited February 13, 2015).

<sup>&</sup>lt;sup>16</sup> Florida Defense Alliance, http://www.enterpriseflorida.com/floridadefense/ (last visited February 13, 2015).

<sup>&</sup>lt;sup>17</sup> USA4Military Families, *Issue 6: Allow service members to retain their earned priority for receiving Medicaid home and community care waivers*,

http://www.usa4militaryfamilies.dod.mil/MOS/f?p=USA4:ISSUE:0::::P2\_ISSUE,P2\_STATE:6,FL# (last visited February 13, 2015).

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The Agency for Persons with Disabilities (APD) estimates that 534 military dependents will qualify for home and community-based waiver services under SB 380. If all 534 receive services, APD estimates a recurring need for \$2,958,205 in state general revenue plus \$4,351,420 in federal Medicaid funds.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

Current law under s. 393.065(5), F.S., requires the APD to assign priority to applicants for enrollment into waiver services based on specified criteria. However, the bill creates a new subsection (7) within s. 393.065, F.S., that stands alone, separate from the priority criteria found in subsection (5). The new subsection (7) requires the APD to allow an applicant meeting eligibility requirements to receive home and community-based services in this state if the applicant's parent or legal guardian is a member of the Florida National Guard or a member of the United States Reserve Forces and is based in this state, without regard to the APD's prioritization requirements set forth under subsection (5).

Because of the stand-alone nature of the new requirement in subsection (7), the bill seems to require the APD to bypass the prioritization categories under subsection (5) and give preference to those who qualify for services under subsection (7). For example, the bill appears to require

that an applicant who would otherwise be classified in priority category 6 or 7 to be enrolled into waiver services if his or her parent or guardian is a member of the National Guard, ahead of applicants from non-National Guard families in higher priority categories 1 through 5. 18, 19

#### VIII. Statutes Affected:

This bill amends section 393.065 of the Florida Statutes.

#### IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

<sup>&</sup>lt;sup>18</sup> Agency for Persons with Disabilities, *2015 Agency Legislative Bill Analysis*, *SB 380*, February 16, 2015, p. 4-5, on file with the Senate Appropriations Subcommittee on Health and Human Services.

<sup>&</sup>lt;sup>19</sup> Telephone discussion between staff of the Agency with Persons with Disabilities and staff of the Senate Appropriations Subcommittee on Health and Human Services, February 25, 2015.

	LEGISLATIVE ACTION	
Senate		House
	•	
	•	
	•	
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	•	

Appropriations Subcommittee on Health and Human Services (Richter) recommended the following:

#### Senate Amendment (with title amendment)

2 3

1

Before line 14

4 insert:

> Section 1. Subsection (9) of section 393.063, Florida Statutes, is amended to read:

7 8

5 6

> 393.063 Definitions.—For the purposes of this chapter, the term:

9 10

(9) "Developmental disability" means a disorder or syndrome that is attributable to intellectual disability, cerebral palsy,



11	autism, Down syndrome, spina bifida, or Prader-Willi syndrome;
12	that manifests before the age of 18; and that constitutes a
13	substantial handicap that can reasonably be expected to continue
14	indefinitely.
15	========= T I T L E A M E N D M E N T ==========
16	And the title is amended as follows:
17	Delete line 3
18	and insert:
19	disabilities; amending s. 393.063, F.S.; revising the
20	definition of the term "developmental disability" to
21	include Down syndrome; amending s. 393.065, F.S.;
22	requiring the



	LEGISLATIVE ACTION	
Senate	•	House
	•	
	•	
	•	
	•	
	•	
Appropriations Subco	ommittee on Health and Hu	man Services (Sobel)
Appropriations Subcorecommended the foli		man Services (Sobel)
		man Services (Sobel)
recommended the foli		man Services (Sobel)
recommended the foli	lowing:	man Services (Sobel)
recommended the foli	lowing: nt (with title amendment)	man Services (Sobel)
recommended the folionic senate Amendment	lowing: nt (with title amendment)	man Services (Sobel)
Senate Amendment  Delete lines 20  and insert:	lowing: nt (with title amendment)	
Senate Amendment  Delete lines 20  and insert:	lowing:  nt (with title amendment)  6 - 27	
Senate Amendment  Delete lines 20 and insert: the Florida National	lowing:  nt (with title amendment)  6 - 27  1 Guard and resides in th	is state.
Senate Amendment  Delete lines 20 and insert: the Florida National  The agency shall not	lowing:  nt (with title amendment)  6 - 27	is state. who is eligible for

category 1 or category 2 under subsection (5).

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11 ======== T I T L E A M E N D M E N T ========= 12 And the title is amended as follows: Delete lines 6 - 9 13 and insert: 14 15 United States Armed Forces or the Florida National 16 Guard to receive Medicaid home and community-based 17 waiver program services under certain conditions; prohibiting the agency from prioritizing an applicant 18 who is eligible for waiver services with a higher 19 20 priority than certain other clients under certain 21 circumstances; providing an

Florida Senate - 2015 SB 380

By Senator Bradley

7-00526-15 2015380 A bill to be entitled

disabilities; amending s. 393.065, F.S.; requiring the

An act relating to persons with developmental

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26 27 28

Agency for Persons with Disabilities to allow an applicant whose parent or guardian is a member of the United States Armed Forces, the Florida National Guard, or the United States Reserve Forces to receive Medicaid home and community-based waiver program services under certain conditions; providing an effective date. Be It Enacted by the Legislature of the State of Florida: Section 1. Present subsection (7) of section 393.065, Florida Statutes, is redesignated as subsection (8), and a new subsection (7) is added to that section, to read: 393.065 Application and eligibility determination. (7) The agency shall allow an applicant who meets the eligibility requirements of subsection (1) to receive home and community-based services in this state if: (a) The applicant's parent or legal guardian is a military servicemember on active duty and, at the time of the servicemember's transfer to this state, the applicant was receiving home and community-based services in another state; or (b) The applicant's parent or legal guardian is a member of the Florida National Guard or a member of the United States

Page 1 of 1

Section 2. This act shall take effect July 1, 2015.

Reserve Forces and is based in this state.

CODING: Words stricken are deletions; words underlined are additions.

## The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Substance Abuse Services  March 10, 2015 REVISED:  ST STAFF DIRECTOR REFERENCE		
M		
Substance Abuse Services		
Children, Families, and Elder Affairs Committee	e and Senator Clemens	
CS/SB 326		
•		

#### Please see Section IX. for Additional Information:

**COMMITTEE SUBSTITUTE - Substantial Changes** 

### I. Summary:

CS/SB 326 establishes processes for the voluntary certification of recovery residences and recovery residence administrators. The Department of Children and Families (DCF) is required to approve at least one credentialing entity by December 1, 2015, for the development and administration of the certification programs. The credentialing entity or entities must establish procedures for the certification of recovery residences.

The DCF is required to publish a list of all recovery residences and recovery residence administrators on its website but the bill allows for a recovery residence or recovery residence administrator to be excluded from the list under certain circumstances.

The bill has an indeterminate fiscal impact on the DCF.

The bill has an effective date of July 1, 2015.

#### II. Present Situation:

Recovery residences (also known as "sober homes") function under the premise that individuals benefit in their recovery by residing in a recovery residence. There is no universally accepted definition of a recovery residences; however unlike most halfway houses, which receive government funding and limit the length of stays, recovery residences are designed to be financially self-sustaining through rent and fees paid by residents, and there is no limit on the

length of stay for those who abide by the rules.<sup>1</sup> Recovery residences are abstinence-based environments where consumption of alcohol or other drugs results in evictions.<sup>2</sup> A 2009 Connecticut study notes the following: "Sober houses do not provide treatment, [they are] just a place where people in similar circumstances can support one another in sobriety. Because they do not provide treatment, they typically are not subject to state regulation."<sup>3</sup>

Some recovery residences voluntarily join coalitions or associations<sup>4</sup> that monitor health, safety, quality, and adherence to the membership requirements for the specific coalition or association.<sup>5</sup> The exact number of recovery residences in Florida is currently unknown.<sup>6</sup> The facilities, operators, and organizational design of recovery residences vary greatly. The location of the home can be crucial to recovery, and the placement of the home in a single-family neighborhood might help residents avoid temptations that other environments can create.<sup>7</sup> Organizationally, these homes can range from a private landlord renting his or her home to recovering addicts to corporations that operate full-time treatment centers across the country and employ professional staff.<sup>8</sup>

In 2013, the DCF conducted a study of recovery residences in Florida. The DCF sought public comment relating to community concerns for recovery residences. Three widely-held concerns for the recovery residences were the safety of the residents, safety of the neighborhoods, and lack of governmental oversight. On the residence were the safety of the residents, safety of the neighborhoods, and lack of governmental oversight.

Concerns raised by participants at public meetings included:

- Residents being evicted with little or no notice;
- Unscrupulous landlords, including an alleged sexual offender who was running a women's program;
- A recovery residence owned by a bar owner and attached to the bar;
- Residents dying in recovery residences;
- Lack of regulation and harm to neighborhoods;

<sup>&</sup>lt;sup>1</sup> *Recovery Residence Report;* Department of Children and Families, Office of Substance Abuse and Mental Health, October 1, 2013, (on file with the Senate Committee on Children, Families and Elder Affairs).

 $<sup>^{2}</sup>$  Id.

 $<sup>^3</sup>$  Id.

<sup>&</sup>lt;sup>4</sup> A Clean and Sober Place to Live: Philosophy, Structure, and Purported Therapeutic Factors in Sober Living Houses, J Psychoactive Drugs, June 2008; 40(2): 153-159, Douglas L. Polcin, Ed.D., MFT and Diane Henderson, B.A .available at <a href="http://www.biomedsearch.com/article/Clean-sober-place-to-live/195982213.html">http://www.biomedsearch.com/article/Clean-sober-place-to-live/195982213.html</a>

<sup>&</sup>lt;sup>5</sup> *Id*.

<sup>&</sup>lt;sup>6</sup> DCF Report at page 6.

<sup>&</sup>lt;sup>7</sup> M.M. Gorman *et al.*, Fair Housing for Sober Living: How the Fair Housing Act Addresses Recovery Homes for Drug and Alcohol Addiction, THE URBAN LAWYER v. 42, No. 3 (Summer 2010) (on file with the Senate Committee on Children, Families and Elder Affairs).

<sup>&</sup>lt;sup>8</sup> M.M. Gorman et al., supra note 2.

<sup>&</sup>lt;sup>9</sup> Ch. 2013-040, L.O.F. The 2013-2014 General Appropriations Act directed DCF to determine whether to establish a licensure/registration process for recovery residences and to provide the Governor and Legislature with a report on its findings. In its report, DCF was required to identify the number of recovery residences operating in Florida, identify benefits and concerns in connection with the operation of recovery residences, and the impact of recovery residences on effective treatment of alcoholism and on recovery residence residents and surrounding neighborhoods. DCF was also required to include the feasibility, cost, and consequences of licensing, regulating, registering, or certifying recovery residences and their operators. DCF submitted its report o the Governor and Legislature on October 1, 2013.

<sup>&</sup>lt;sup>10</sup> Recovery Residence Report, supra footnote 4.

• Land use problems and nuisance issues caused by visitors at recovery residences, including issues with trash, noise, fights, petty crimes, substandard maintenance, and parking;

- Mismanagement of resident funds or medication;
- Lack of security at recovery residences and abuse of residents;
- The need for background checks of recovery residence staff;
- The number of residents living in some recovery residences and the living conditions of these recovery residences;
- Houses being advertised as treatment facilities and marketed as the entry point for treatment rather than as a supportive service for individuals who are in existing treatment;
- False advertising:
- Medical tourism;
- The sufficiency or lack of state agency resources to enforce regulations and adequately regulate the homes;
- Allegations that medical providers are ordering medical tests and billing insurance companies unlawfully;
- Lack of uniformity in standards; and
- Alleged patient brokering in violation of Florida Statutes. 11

Currently, recovery residences, or their functional equivalents, are not subject to DCF oversight. Furthermore, there is no statewide certification process for recovery residence administrators. The DCF does not currently identify, endorse, or certify any entities as being responsible for the certification of recovery residence professionals.

Persons that are licensed or employed in professions that serve vulnerable populations are required to be of good moral character and most are required to comply with background screening requirements under ch. 435, F.S. Currently, the level 2 background screening requirements under s 435.04, F.S. do not apply to staff employed by a licensed substance abuse treatment provider who have direct contact with adults who are not developmentally disabled. <sup>12</sup> This specific adult population is not considered a vulnerable population under ch. 435, F.S., <sup>13</sup> and, therefore, the licensed service provider personnel who have direct contact with this specific adult population only are not subject to level 2 background screening requirements.

The DCF is aware of at least one private entity in Florida – the Florida Association of Recovery Residences (FARR) – that currently certifies recovery residences in accordance with national standards of the certification program developed by the National Alliance of Recovery Residences (NARR). Certification is voluntary, and the national standards are only for the certification of recovery residences. Recovery residence administrators are not currently certified under the existing certification program.

<sup>&</sup>lt;sup>11</sup> *Id*.

<sup>&</sup>lt;sup>12</sup> Section 397.451, F.S.

<sup>&</sup>lt;sup>13</sup> Section 435.02(6), F.S.

#### **Federal Fair Housing Act**

The Federal Fair Housing Act of 1988 (FFHA)<sup>14</sup> prohibits discrimination on the basis of a handicap in all types of housing transactions. The FFHA defines a "handicap" to mean mental or physical impairments that substantially limit one or more major life activities. The term "mental or physical impairment" may include conditions such as blindness, hearing impairment, mobility impairment, HIV infection, mental retardation, alcoholism, drug addiction, chronic fatigue, learning disability, head injury, and mental illness. The term "major life activity" may include seeing, hearing, walking, breathing, performing manual tasks, caring for oneself, learning, speaking, or working. The FFHA also protects persons who have a record of such impairment or are regarded as having such impairment. Persons who are currently using controlled substances illegally, person convicted of illegal manufacture or distribution of a controlled substance, sex offenders, and juvenile offenders are not considered disabled by virtue of that status under the FFHA.<sup>15</sup>

The Florida Fair Housing Act provides that it is unlawful to discriminate in the sale or rental of, or to otherwise make unavailable or deny, a dwelling to any buyer or renter because of a handicap of a person residing in or intending to reside in that dwelling after it is sold, rented, or made available. Discrimination includes a refusal to make reasonable accommodations in rules, policies, practices, or services when such accommodations may be necessary to afford a handicapped person equal opportunity to use and enjoy a dwelling. <sup>17</sup>

#### **Americans with Disabilities Act**

In July 1999, the U.S. Supreme Court held that the unnecessary institutionalization of persons with disabilities is a form of discrimination prohibited by the Americans with Disabilities Act (ADA). In its opinion, the Court challenged federal, state, and local governments to develop more opportunities for individuals with disabilities through accessible systems of cost-effective, community-based services. This decision interpreted Title II of the ADA and its implementing regulation, which requires states to administer their services, programs, and activities "in the most integrated setting appropriate to meet the needs of qualified individuals with disabilities."

The ADA and the *Olmstead* decision apply to all qualified individuals with disabilities regardless of age. A former drug addict may be protected under the ADA because the addiction may be considered a substantially limiting impairment. <sup>19</sup> In addition, in the *United States of America v. City of Boca Raton*, the court held that the city's ordinance excluding substance abuse treatment facilities from residential areas violates the FFHA because it unjustifiably prohibits these individuals from enjoying the same rights and access to housing as anyone else. <sup>20</sup>

<sup>&</sup>lt;sup>14</sup> 42 U.S.C. 3601 et seg.

<sup>&</sup>lt;sup>15</sup> See U.S. Department of Justice, *The Fair Housing Act, available at* <a href="http://www.justice.gov/crt/about/hce/housing">http://www.justice.gov/crt/about/hce/housing</a> coverage.php (last visited Feb. 13, 2015).

<sup>&</sup>lt;sup>16</sup> See s. 760.23(7)(b), F.S.

<sup>&</sup>lt;sup>17</sup> See s. 760.23(9)(b), F.S.

<sup>&</sup>lt;sup>18</sup> Olmstead v. L.C., 527 U.S. 581, (1999).

<sup>&</sup>lt;sup>19</sup> U.S. Commission on Civil Rights, *Sharing the Dream: Is the ADA Accommodating All? available at* http://www.usccr.gov/pubs/ada/ch4.htm# ftn12 (last visited Feb. 6, 2014).

<sup>&</sup>lt;sup>20</sup> United States of America vs. City of Boca Raton 1008 WL 686689 (S.D.Fla.2008).

### III. Effect of Proposed Changes:

**Section 1** amends s. 397.311, F.S., to add definitions for six new terms to implement the voluntary program for certification of recovery residences:

- Certificate of compliance;
- Certified recovery residence;
- Certified recovery residence administrator;
- Credentialing entity;
- Recovery residence; and
- Recovery residence administrator.

The bill defines the term "certified recovery residence" to mean "a recovery residence that holds a valid certificate of compliance or that is actively managed by a certified recovery residence administrator." As written, this could allow a recovery residence to be certified by virtue of the professional certification of its administrator. The bill does not define "actively managed" and it is unclear whether multiple recovery residences that were managed by the same administrator could be certified by virtue of their administrator's certification.

The bill also defines the term "recovery residence" to mean "a residential dwelling unit, or other form of group housing, that is offered or advertised through any means, including oral, written, electronic, or printed means, by any person or entity as a residence that provides a peer-supported, alcohol-free, and drug-free living environment." This definition could include other types of housing, such as supportive housing for homeless persons, domestic violence shelters, or halfway houses operated by or under contract with the Florida Department of Corrections and the Florida Department of Juvenile Justice. It is unclear whether "other form of group housing" refers to the physical grouping of housing units, such as a group of apartments or townhomes, or the group living arrangements for a specific group or population, such as group homes, foster homes, or community residential homes.

**Section 2** creates s, 397.487, F.S., requiring the DCF, by December 15, 2015, to approve one or more credentialing entities that will function to develop and administer a voluntary certification program for recovery residences. The bill prescribes a series of standards that would be codified for a credentialing entity and the requirements and criteria that recovery residences must meet in order to be certified. However, the bill does not specify the criteria or approval process that the DCF must use to evaluate and approve a credentialing entity. The bill does not appear to give the DCF discretion or the ability to "deny" approval of a credentialing entity. In addition, the bill does not provide the DCF with specific rule-making authority necessary to establish the requirements and process for evaluating and approving credentialing entities.

In the bill, the credentialing entities are required to establish processes for several functions, such as training and development of a code of ethics. It is unclear if this is directed toward staff and volunteers, or for individuals living in a recovery residence. A policy and procedures manual would also be required to include a "good neighbor" policy to address neighborhood concerns and complaints.

As previously noted, the term "credentialing entity" is defined as a "nonprofit organization that develops and administers professional certification programs according to nationally recognized

certification and psychometric standards" but the bill does not require the certification to be based on nationally-recognized standards or psychometric standards. The certification of recovery residences would not be considered a type of professional certification but rather a type of facility or organization certification.

The credentialing entity must also establish application, inspection, and annual certification renewal fees. Application and annual certification renewal fees may not exceed \$100; however, the inspection fee must reflect actual costs for inspectors. An inspection must be performed before a recovery residence can be approved for certification. The credentialing entity must inspect certified recovery residences at least once a year. The bill does not specify the tasks or expenses that could be included in the cost of inspection, nor does the bill establish a maximum dollar amount for the fee that a recovery residence must pay for an inspection. The establishment of fees for application, inspection, and certification appears to be the only compensation that a credentialing entity would receive in exchange for administering recovery residences.

The bill specifies that a credentialing entity must require all owners, directors, and chief financial officers of a recovery residence applicant to pass a level 2 background screening under s. 435.04, F.S., as a condition of certification. The DCF is responsible for receiving and reviewing the results of the background screenings to determine if an employee meets the "certification requirements." A credentialing entity must deny a recovery residence's application and may revoke or suspend the certification of any owner, director, or chief financial officer, if the background screening indicates that such individual is subject to the disqualifying offenses set forth in s. 435.04(2), F.S., and does not have an exemption granted by the DCF under s. 397.4872, F.S.

The bill provides that under no circumstances may a disqualification from employment be removed from, nor may an exemption be granted to, any person who is a sexual predator, <sup>21</sup> a career offender, <sup>22</sup> or sexual offender, <sup>23</sup> unless the requirement to register as a sexual offender has been removed under s. 943.04354, F.S.

If any owner, director, or chief financial officer of a recovery residence is arrested or found guilty of any offense listed in s. 435.04(2), F.S., the certified recovery residence must immediately remove the person from his or her position and notify the credentialing entity within three business days after removal.

The bill also makes it a misdemeanor, under s. 775.082 or 775.083, F.S., to advertise as a "certified recovery residence" unless such residence has secured a certificate of compliance.

**Section 3** creates s. 397.4871, F.S., requiring the DCF, by December 1, 2015, to approve at least one credentialing entity that will function to develop and administer a voluntary certification program for recovery residence administrators. The bill sets forth standards that would be codified for a credentialing entity and the requirements and criteria that recovery residence administrators must meet to be certified. However, the bill does not specify the criteria or approval process that the DCF must use in order to evaluate and approve a credentialing entity.

<sup>&</sup>lt;sup>21</sup> See s. 775.21, F.S.

<sup>&</sup>lt;sup>22</sup> See s. 775.261, F.S.

<sup>&</sup>lt;sup>23</sup> See s. 943.0435, F.S.

The bill requires a credentialing entity to approve qualified training entities to provide precertification training to applicants and continuing education to certified recovery residence administrators. An approved credentialing entity or its affiliate is prohibited from providing training to applicants and continuing education to recovery residence administrators, in order to avoid a conflict of interest. The bill does not clarify how the provision of training by the approved credentialing entity would create a conflict of interest or what would constitute a conflict of interest. It is also unclear if the DCF is required under the bill to review the criteria used by a credentialing entity to evaluate and approve qualified training entities as part of the DCF's own process to evaluate and approve the credentialing entity. A credentialing entity is required to establish application, examination, and certification fees and an annual certification renewal fee. The application, examination, and certification fees may not exceed \$225 and the annual certification renewal fee may not exceed \$100.

The bill contains a provision establishing level 2 background screening for each recovery residence administrator applicant. If the background screening indicates that a recovery residence administrator is subject to a disqualifying offense set forth in s. 435.04(2), F.S, the DCF may grant an exemption from disqualification for disqualifying offenses under s. 397.4872, F.S., as created in section 4 of the bill.

The bill requires a credentialing entity to establish a certification program that "is directly related to the core competencies." The latter term is not defined. A credentialing entity is given the authority to suspend or revoke an administrator's certificate of compliance but does not provide a process for appeal.

If a certified recovery residence administrator of a recovery residence is arrested or found guilty of any offense listed in s. 435.04(2), F.S., he or she must be immediately removed from his or her position, and notification must be provided to the credentialing entity within three business days after removal. The recovery residence has 30 days to retain another certified recovery residence administrator. Failure to meet these requirements will result in revocation of a residence's certificate of compliance.

The bill provides conditions that allow a certified recovery residence administrator to qualify a recovery residence to receive referrals from licensed service providers by registering with his or her credentialing entity and by submitting an affidavit attesting that he or she is actively managing the recovery residence and is not using his or her status to qualify any additional recovery residences to receive referrals.

**Section 4** creates s. 397.4872, F.S., which provides exemptions to staff disqualifications and administrator ineligibility due to disqualifying offenses identified in the background screening results. The DCF may exempt a person from a disqualifying offense if it has been at least three years since the person completed or has been lawfully released from confinement, supervision, or sanction.

By April 1, 2016, a credentialing entity must submit a list of certified recovery residences and certified recovery residence administrators that the credentialing entity has certified, if any, to the DCF, and the DCF must post any submitted lists on its website.

**Section 5** amends s. 397.407, F.S., to prohibit licensed substance abuse treatment providers (licensed service providers) from referring a current or discharged patient to a recovery residence unless the residence holds a valid certificate of compliance as provided in s. 394.487 (created in section 2 of the bill) or is actively managed by a certified recovery residence administrator as provided in s. 397.4871 (created in section 3 of the bill), or both, or is owned and operated by a licensed service provider or a licensed service provider's wholly owned subsidiary. This prohibition is effective July 1, 2016. The bill specifies that a license service provider is not required to refer any patient to a recovery residence.

Sections 6, 7, 8, 9 and 10 revise statutory cross-references.

**Section 11** provides an effective date of July 1, 2015.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

The fiscal impact of CS/SB 326 on recovery residences or recovery residence administrators is indeterminate. Because certification is voluntary, it is unknown how many residences and administrators will seek certification. Application fees may not exceed \$100 for certification of a recovery residence. Recovery residence certification also requires inspection fees to be charged a cost. Application fees for recovery residence administrators cannot exceed \$225 and renewal fees cannot exceed \$100.

The bill requires fingerprints be submitted to FDLE and FBI as part of the required background screening and provides these costs must be covered by prospective

employees or volunteers of the credentialing entity. The cost for level 2 background screens range from \$38 to \$75, depending upon the selected vendor.<sup>24</sup>

### C. Government Sector Impact:

The bill requires the DCF to review level 2 background screening results for any owners, directors, and chief financial officers of recovery residences. The DCF is also required to review all requests for exemptions from disqualifying offenses. To the extent that residences seek certification and owners, directors, and chief financial officers submit to background screening, this will increase the number of screenings and requests for exemptions that the DCF handles each year. The extent of the increase is indeterminate as the exact number of recovery residences and applicants to be certified recovery residence administrators is unknown. According to the DCF, a background screening FTE position is capable of completing 7,655 screenings per year. The first-year cost for this position is \$63,917 with an annual recurring cost of \$60,035.

#### VI. Technical Deficiencies:

The certification requirements that must be established by an approved credentialing entity under section 2 of the bill appear to contradict with the definition of "credentialing entity" in section 1 of the bill.

The bill does not specify whether any owner, director, and chief financial officer of a recovery residence must undergo level 2 background screening each year as a requirement for application for renewal of a recovery residence's application. The bill does not address persons who are not required to be re-fingerprinted.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 397.311, 397.407, 212.055, 394.9085, 397.405, 397.416, and 440.102.

This bill creates the following sections of the Florida Statutes: 397.487, 397.4871, and 397.4872.

<sup>&</sup>lt;sup>24</sup> <a href="http://www.dcf.state.fl.us/programs/backgroundscreening/map.asp">http://www.dcf.state.fl.us/programs/backgroundscreening/map.asp</a>, Department of Children and Families' website, accessed February 14, 2015.

<sup>&</sup>lt;sup>25</sup> 2015 Agency legislative Bill Analysis, Department of Children and Families (January 27, 2015).

<sup>&</sup>lt;sup>26</sup> *Id*.

#### IX. Additional Information:

#### A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### The committee substitute:

- Directs the Department of Children and Families (DCF) to approve at least one credentialing entity for the voluntary certification of recovery residences by December 1, 2015;
- Limits the requirement to conduct level 2 background screening to owners, directors, and chief financial officers and to deny a recovery residence's application if any owner, director, or chief financial officer has been found guilty of, regardless of adjudication to any offense listed in s. 435.04(2), F.S. unless the DCF has issued an exemption under s. 397.4872, F.S.;
- Directs the credentialing entity to establish application, examination, and certification fees not to exceed \$225 and an annual certification renewal fee not to exceed \$100;
- Provides for the immediate removal a certified recovery residence administrator who
  is arrested or found guilty of certain offenses and provides notification requirements,
  timeframe within which to hire a new administrator, and revocation of certificate for
  failure to follow requirements;
- Provides criteria for a certified recovery residence administrator to qualify a recovery residence for referrals from licensed service providers and allows the administrator to act as a qualifying agent under certain parameters; and
- Clarifies that exemptions from disqualifying offenses for staff or administrators cannot be granted under any circumstances for certain types of offenses.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.



	LEGISLATIVE ACTION	
Senate	•	House
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Appropriations Subcommittee on Health and Human Services (Smith) recommended the following:

#### Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Present subsections (7) and (32) of section 397.311, Florida Statutes, are amended, present subsections (4) and (5), present subsections (6) through (28), and present subsections (29) through (39) are renumbered as subsections (7) and (8), subsections (10) through (32), and subsections (35) through (45), respectively, new subsections (4), (5), (6), (9),

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(33), and (34) are added to that section, to read: 397.311 Definitions.—As used in this chapter, except part VIII, the term:

- (4) "Certificate of compliance" means a certificate that is issued by a credentialing entity to a recovery residence or a recovery residence administrator.
- (5) "Certified recovery residence" means a recovery residence that holds a valid certificate of compliance and is actively managed by a certified recovery residence administrator.
- (6) "Certified recovery residence administrator" means a recovery residence administrator who holds a valid certificate of compliance.
- (9) "Credentialing entity" means a nonprofit organization that develops and administers professional, facility, or organization certification programs according to applicable nationally recognized certification or psychometric standards.
- $(11) \frac{(7)}{(7)}$  "Director" means the chief administrative or executive officer of a service provider or recovery residence.
- (33) "Recovery residence" means a residential dwelling unit, or other form of group housing, which is offered or advertised through any means, including oral, written, electronic, or printed means, by any person or entity as a residence that provides a peer-supported, alcohol-free, and drug-free living environment.
- (34) "Recovery residence administrator" means the person responsible for the overall management of the recovery residence, including, but not limited to, the supervision of residents and staff employed by, or volunteering for, the



residence.

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(38) (32) "Service component" or "component" means a discrete operational entity within a service provider which is subject to licensing as defined by rule. Service components include prevention, intervention, and clinical treatment described in subsection (22)  $\frac{(18)}{}$ .

Section 2. Section 397.487, Florida Statutes, is created to read:

- 397.487 Voluntary certification of recovery residences.-
- (1) The Legislature finds that a person suffering from addiction has a higher success rate of achieving long-lasting sobriety when given the opportunity to build a stronger foundation by living in a recovery residence after completing treatment. The Legislature further finds that this state and its subdivisions have a legitimate state interest in protecting these persons, who represent a vulnerable consumer population in need of adequate housing. It is the intent of the Legislature to protect persons who reside in a recovery residence.
- (2) The department shall approve at least one credentialing entity by December 1, 2015, for the purpose of developing and administering a voluntary certification program for recovery residences. The approved credentialing entity shall:
- (a) Establish recovery residence certification requirements.
  - (b) Establish procedures to:
- 1. Administer the application, certification, recertification, and disciplinary processes.
- 2. Monitor and inspect a recovery residence and its staff to ensure compliance with certification requirements.



69	3. Interview and evaluate residents, employees, and
70	volunteer staff on their knowledge and application of
71	certification requirements.
72	(c) Provide training for owners, managers, and staff.
73	(d) Develop a code of ethics.
74	(e) Establish application, inspection, and annual
75	certification renewal fees. The application fee may not exceed
76	\$100. Any onsite inspection fee shall reflect actual costs for
77	inspections. The annual certification renewal fee may not exceed
78	<u>\$100.</u>
79	(3) A credentialing entity shall require the recovery
80	residence to submit the following documents with the completed
81	application and fee:
82	(a) A policy and procedures manual containing:
83	1. Job descriptions for all staff positions.
84	2. Drug-testing procedures and requirements.
85	3. A prohibition on the premises against alcohol, illegal
86	drugs, and the use of prescribed medications by an individual
87	other than the individual for whom the medication is prescribed.
88	4. Policies to support a resident's recovery efforts.
89	5. A good neighbor policy to address neighborhood concerns
90	and complaints.
91	(b) Rules for residents.
92	(c) Copies of all forms provided to residents.
93	(d) Intake procedures.
94	(e) Sexual Offender/Predator Registry Compliance Policy
95	(f) Relapse policy.
96	(g) Fee schedule.
97	(h) Refund policy.



(i) Eviction procedures and policy.

99	(j) Code of ethics.
100	(k) Proof of insurance.
101	(1) Proof of background screening.
102	(m) Proof of satisfactory fire, safety, and health
103	inspections.
104	(4) A certified recovery residence must be actively managed
105	by a certified recovery residence administrator. All
106	applications for certification must include the name of the
107	certified recovery residence administrator who will be actively
108	managing the applicant recovery residence.
109	(5) Upon receiving a completed application and fee, a
110	credentialing entity shall conduct an onsite inspection of the
111	recovery residence.
112	(6) All owners, directors, and chief financial officers of
113	an applicant recovery residence are subject to level 2
114	background screening as provided under chapter 435. A recovery
115	residence is ineligible for certification, and a credentialing
116	entity shall deny a recovery residence's application if any
117	owner, director, or chief financial officer has been found
118	guilty of, regardless of adjudication, or has entered a plea of
119	nolo contendere or guilty to any offense listed in s. 435.04(2),
120	unless the department has issued an exemption under s. 397.4872.
121	In accordance with s. 435.04, the department shall notify the
122	credentialing agency of an owner's, director's or chief
123	financial officer's eligibility based on the results of a
124	background screening.
125	(7) A credentialing entity shall issue a certificate of
126	compliance upon approval of the recovery residence's application

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and inspection. The certification shall automatically terminate 1 year after issuance if not renewed.

- (8) Onsite followup monitoring of any certified recovery residence may be conducted by the credentialing entity to determine continuing compliance with certification requirements. The credentialing entity shall inspect each certified recovery residence at least annually to ensure compliance.
- (a) A credentialing entity may suspend or revoke a certificate of compliance if the recovery residence is not in compliance with any provision of this section or has failed to remedy any deficiency identified by the credentialing entity within the time period specified.
- (b) A certified recovery residence must notify the credentialing entity within 3 business days of the removal of the recovery residence's certified recovery residence administrator due to termination, resignation or any other reason. The recovery residence shall have 30 days to retain a certified recovery residence administrator. The credentialing entity shall revoke the certificate of compliance of any recovery residence that fails to meet these requirements.
- (c) If any owner, director, or chief financial officer of a certified recovery residence is arrested or found guilty of, regardless of adjudication, or has entered a plea of nolo contendere or quilty to any offense listed in s. 435.04(2), while acting in that capacity, the certified recovery residence shall immediately remove the person from that position and shall notify the credentialing entity within 3 business days after such removal. The credentialing entity shall revoke the certificate of compliance of any recovery residence that fails



to meet these requirements.

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- (d) A credentialing entity shall revoke a recovery residence's certificate of compliance if the recovery residence provides false or misleading information to the credentialing entity at any time.
- (9) A person may not advertise to the public, in any way or by any medium whatsoever, any recovery residence as a "certified recovery residence" unless such recovery residence has first secured a certificate of compliance under this section. A person who violates this subsection commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

Section 3. Section 397.4871, Florida Statutes, is created to read:

397.4871 Recovery residence administrator certification.

- (1) It is the intent of the Legislature that a recovery residence administrator voluntarily earn and maintain certification from a credentialing entity approved by the Department of Children and Families. The Legislature further intends that certification ensure that an administrator has the competencies necessary to appropriately respond to the needs of residents, to maintain residence standards, and to meet residence certification requirements.
- (2) The department shall approve at least one credentialing entity by December 1, 2015, for the purpose of developing and administering a voluntary credentialing program for administrators. The department shall approve any credentialing entity that the department endorses pursuant to s. 397.321(16) if the credentialing entity also meets the requirements of this section. The approved credentialing entity shall:



185	(a) Establish recovery residence administrator core
186	competencies, certification requirements, testing instruments,
187	and recertification requirements according to applicable
188	nationally recognized certification and psychometric standards.
189	(b) Establish a process to administer the certification
190	application, award, and maintenance processes.
191	(c) Develop and administer:
192	1. A code of ethics and disciplinary process.
193	2. Biennial continuing education requirements and annual
194	certification renewal requirements.
195	3. An education provider program to approve training
196	entities that are qualified to provide precertification training
197	to applicants and continuing education opportunities to
198	<pre>certified persons.</pre>
199	(3) A credentialing entity shall establish a certification
200	<pre>program that:</pre>
201	(a) Is established according to applicable nationally
202	recognized certification and psychometric standards.
203	(b) Is directly related to the core competencies.
204	(c) Establishes minimum requirements in each of the
205	following categories:
206	1. Training.
207	2. On-the-job work experience.
208	3. Supervision.
209	4. Testing.
210	5. Biennial continuing education.
211	(d) Requires adherence to a code of ethics and provides for
212	a disciplinary process that applies to certified persons.
213	(e) Approves qualified training entities that provide

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precertification training to applicants and continuing education to certified recovery residence administrators. To avoid a conflict of interest, a credentialing entity or its affiliate may not deliver training to an applicant or continuing education to a certificateholder.

- (4) A credentialing entity shall establish application, examination, and certification fees and an annual certification renewal fee. The application, examination, and certification fees may not exceed \$225. The annual certification renewal fee may not exceed \$100.
- (5) All applicants are subject to level 2 background screening as provided under chapter 435. An applicant is ineligible, and a credentialing entity shall deny the application if the applicant has been found guilty of, regardless of adjudication, or has entered a plea of nolo contendere or guilty to any offense listed in s. 435.04(2), unless the department has issued an exemption under s. 397.4872. In accordance with s. 435.04, the department shall notify the credentialing agency of the applicant's eligibility based on the results of a background screening.
- (6) The credentialing entity shall issue a certificate of compliance upon approval of a person's application. The certification shall automatically terminate 1 year after issuance if not renewed.
- (a) A credentialing entity may suspend or revoke the recovery residence administrator's certificate of compliance if the recovery residence administrator fails to adhere to the continuing education requirements.
  - (b) If a certified recovery residence administrator of a

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recovery residence is arrested or found guilty of, regardless of adjudication, or has entered a plea of nolo contendere or quilty to any offense listed in s. 435.04(2), the recovery residence shall immediately remove the recovery residence administrator from that position and shall notify the credentialing entity within 3 business days after such removal. The recovery residence shall have 30 days to retain a certified recovery residence administrator. The credentialing entity shall revoke the certificate of compliance of any recovery residence which fails to meet these requirements.

- (c) A credentialing entity shall revoke a recovery residence administrator's certificate of compliance if the recovery residence administrator provides false or misleading information to the credentialing entity at any time.
- (7) A person may not advertise himself or herself to the public, in any way or by any medium whatsoever, as a "certified recovery residence administrator" unless he or she has first secured a certificate of compliance under this section. A person who violates this subsection commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.
- (8) A certified recovery residence administrator may not actively manage more than one recovery residence at any given time.

Section 4. Section 397.4872, Florida Statutes, is created to read:

- 397.4872 Exemption from disqualification; publication.
- (1) Individual exemptions from staff disqualification or administrator ineligibility may be requested if a recovery residence deems the decision will benefit the program. Requests

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for exemptions shall be submitted in writing to the department within 20 days of the denial by the credentialing entity and must include a justification for the exemption.

- (2) The department may exempt a person from ss. 397.487(6) and 397.4871(5) if it has been at least 3 years since the person has completed or been lawfully released from confinement, supervision, or sanction for the disqualifying offense. An exemption from the disqualifying offenses may not be given under any circumstances for any person who is a:
  - (a) Sexual predator pursuant to s. 775.21;
  - (b) Career offender pursuant to s. 775.261; or
- (c) Sexual offender pursuant to s. 943.0435, unless the requirement to register as a sexual offender has been removed pursuant to s. 943.04354.
- (3) By April 1, 2016, each credentialing entity shall submit a list to the department of all recovery residences and recovery residence administrators certified by the credentialing entity which hold a valid certificate of compliance. Thereafter, the credentialing entity must notify the department within 3 business days after a new recovery residence or recovery residence administrator is certified or a recovery residence's or recovery residence administrator's certificate expires or is terminated. The department shall publish on its website a list of all recovery residences that hold a valid certificate of compliance. The department shall also publish on its website a list of all recovery residence administrators that hold a valid certificate of compliance. A recovery residence or recovery residence administrator shall be excluded from the list upon written request to the department by the listed individual or



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Section 5. Subsections (1) and (5) of section 397.407, Florida Statutes, are amended, and subsection (11) is added to that section, to read:

397.407 Licensure process; fees.-

- (1) The department shall establish by rule the licensure process to include fees and categories of licenses. The rule must prescribe a fee range that is based, at least in part, on the number and complexity of programs listed in s. 397.311(22) 397.311(18) which are operated by a licensee. The fees from the licensure of service components are sufficient to cover at least 50 percent of the costs of regulating the service components. The department shall specify by rule a fee range for public and privately funded licensed service providers. Fees for privately funded licensed service providers must exceed the fees for publicly funded licensed service providers. During adoption of the rule governing the licensure process and fees, the department shall carefully consider the potential adverse impact on small, not-for-profit service providers.
- (5) The department may issue probationary, regular, and interim licenses. After adopting the rule governing the licensure process and fees, the department shall issue one license for each service component that is operated by a service provider and defined in rule pursuant to s. 397.311(22) 397.311(18). The license is valid only for the specific service components listed for each specific location identified on the license. The licensed service provider shall apply for a new license at least 60 days before the addition of any service components or 30 days before the relocation of any of its

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service sites. Provision of service components or delivery of services at a location not identified on the license may be considered an unlicensed operation that authorizes the department to seek an injunction against operation as provided in s. 397.401, in addition to other sanctions authorized by s. 397.415. Probationary and regular licenses may be issued only after all required information has been submitted. A license may not be transferred. As used in this subsection, the term "transfer" includes, but is not limited to, the transfer of a majority of the ownership interest in the licensed entity or transfer of responsibilities under the license to another entity by contractual arrangement.

(11) Effective July 1, 2016, a service provider licensed under this part may not refer a current or discharged patient to a recovery residence unless the recovery residence holds a valid certificate of compliance as provided in s. 397.487 and is actively managed by a certified recovery residence administrator as provided in s. 397.4871, or is owned and operated by a licensed service provider or a licensed service provider's wholly owned subsidiary. For purposes of this subsection, the term "refer" means to inform a patient by any means about the name, address, or other details of the recovery residence. However, this subsection does not require a licensed service provider to refer any patient to a recovery residence.

Section 6. Paragraph (e) of subsection (5) of section 212.055, Florida Statutes, is amended to read:

212.055 Discretionary sales surtaxes; legislative intent; authorization and use of proceeds.-It is the legislative intent that any authorization for imposition of a discretionary sales

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surtax shall be published in the Florida Statutes as a subsection of this section, irrespective of the duration of the levy. Each enactment shall specify the types of counties authorized to levy; the rate or rates which may be imposed; the maximum length of time the surtax may be imposed, if any; the procedure which must be followed to secure voter approval, if required; the purpose for which the proceeds may be expended; and such other requirements as the Legislature may provide. Taxable transactions and administrative procedures shall be as provided in s. 212.054.

- (5) COUNTY PUBLIC HOSPITAL SURTAX.—Any county as defined in s. 125.011(1) may levy the surtax authorized in this subsection pursuant to an ordinance either approved by extraordinary vote of the county commission or conditioned to take effect only upon approval by a majority vote of the electors of the county voting in a referendum. In a county as defined in s. 125.011(1), for the purposes of this subsection, "county public general hospital" means a general hospital as defined in s. 395.002 which is owned, operated, maintained, or governed by the county or its agency, authority, or public health trust.
- (e) A governing board, agency, or authority shall be chartered by the county commission upon this act becoming law. The governing board, agency, or authority shall adopt and implement a health care plan for indigent health care services. The governing board, agency, or authority shall consist of no more than seven and no fewer than five members appointed by the county commission. The members of the governing board, agency, or authority shall be at least 18 years of age and residents of the county. No member may be employed by or affiliated with a

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health care provider or the public health trust, agency, or authority responsible for the county public general hospital. The following community organizations shall each appoint a representative to a nominating committee: the South Florida Hospital and Healthcare Association, the Miami-Dade County Public Health Trust, the Dade County Medical Association, the Miami-Dade County Homeless Trust, and the Mayor of Miami-Dade County. This committee shall nominate between 10 and 14 county citizens for the governing board, agency, or authority. The slate shall be presented to the county commission and the county commission shall confirm the top five to seven nominees, depending on the size of the governing board. Until such time as the governing board, agency, or authority is created, the funds provided for in subparagraph (d)2. shall be placed in a restricted account set aside from other county funds and not disbursed by the county for any other purpose.

- 1. The plan shall divide the county into a minimum of four and maximum of six service areas, with no more than one participant hospital per service area. The county public general hospital shall be designated as the provider for one of the service areas. Services shall be provided through participants' primary acute care facilities.
- 2. The plan and subsequent amendments to it shall fund a defined range of health care services for both indigent persons and the medically poor, including primary care, preventive care, hospital emergency room care, and hospital care necessary to stabilize the patient. For the purposes of this section, "stabilization" means stabilization as defined in s. 397.311(41) 397.311(35). Where consistent with these objectives, the plan

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may include services rendered by physicians, clinics, community hospitals, and alternative delivery sites, as well as at least one regional referral hospital per service area. The plan shall provide that agreements negotiated between the governing board, agency, or authority and providers shall recognize hospitals that render a disproportionate share of indigent care, provide other incentives to promote the delivery of charity care to draw down federal funds where appropriate, and require cost containment, including, but not limited to, case management. From the funds specified in subparagraphs (d)1. and 2. for indigent health care services, service providers shall receive reimbursement at a Medicaid rate to be determined by the governing board, agency, or authority created pursuant to this paragraph for the initial emergency room visit, and a per-member per-month fee or capitation for those members enrolled in their service area, as compensation for the services rendered following the initial emergency visit. Except for provisions of emergency services, upon determination of eligibility, enrollment shall be deemed to have occurred at the time services were rendered. The provisions for specific reimbursement of emergency services shall be repealed on July 1, 2001, unless otherwise reenacted by the Legislature. The capitation amount or rate shall be determined prior to program implementation by an independent actuarial consultant. In no event shall such reimbursement rates exceed the Medicaid rate. The plan must also provide that any hospitals owned and operated by government entities on or after the effective date of this act must, as a condition of receiving funds under this subsection, afford public access equal to that provided under s. 286.011 as to any

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meeting of the governing board, agency, or authority the subject of which is budgeting resources for the retention of charity care, as that term is defined in the rules of the Agency for Health Care Administration. The plan shall also include innovative health care programs that provide cost-effective alternatives to traditional methods of service and delivery funding.

- 3. The plan's benefits shall be made available to all county residents currently eligible to receive health care services as indigents or medically poor as defined in paragraph (4) (d).
- 4. Eligible residents who participate in the health care plan shall receive coverage for a period of 12 months or the period extending from the time of enrollment to the end of the current fiscal year, per enrollment period, whichever is less.
- 5. At the end of each fiscal year, the governing board, agency, or authority shall prepare an audit that reviews the budget of the plan, delivery of services, and quality of services, and makes recommendations to increase the plan's efficiency. The audit shall take into account participant hospital satisfaction with the plan and assess the amount of poststabilization patient transfers requested, and accepted or denied, by the county public general hospital.

Section 7. Subsection (6) of section 394.9085, Florida Statutes, is amended to read:

394.9085 Behavioral provider liability.-

(6) For purposes of this section, the terms "detoxification services," "addictions receiving facility," and "receiving facility" have the same meanings as those provided in ss.



475  $397.311(22)(a)4. \frac{397.311(18)(a)4.}{(a)4.}, 397.311(22)(a)1.$ 476 397.311(18)(a)1., and 394.455(26), respectively. 477 Section 8. Subsection (8) of section 397.405, Florida 478 Statutes, is amended to read: 479 397.405 Exemptions from licensure.—The following are exempt 480 from the licensing provisions of this chapter: 481 (8) A legally cognizable church or nonprofit religious 482 organization or denomination providing substance abuse services, including prevention services, which are solely religious, 483 484 spiritual, or ecclesiastical in nature. A church or nonprofit 485 religious organization or denomination providing any of the 486 licensed service components itemized under s. 397.311(22) 487 397.311(18) is not exempt from substance abuse licensure but 488 retains its exemption with respect to all services which are 489 solely religious, spiritual, or ecclesiastical in nature. 490 491 The exemptions from licensure in this section do not apply to 492 any service provider that receives an appropriation, grant, or 493 contract from the state to operate as a service provider as 494 defined in this chapter or to any substance abuse program 495 regulated pursuant to s. 397.406. Furthermore, this chapter may 496 not be construed to limit the practice of a physician or 497 physician assistant licensed under chapter 458 or chapter 459, a psychologist licensed under chapter 490, a psychotherapist 498 499 licensed under chapter 491, or an advanced registered nurse 500 practitioner licensed under part I of chapter 464, who provides

substance abuse treatment, so long as the physician, physician

nurse practitioner does not represent to the public that he or

assistant, psychologist, psychotherapist, or advanced registered

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she is a licensed service provider and does not provide services to individuals pursuant to part V of this chapter. Failure to comply with any requirement necessary to maintain an exempt status under this section is a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

Section 9. Section 397.416, Florida Statutes, is amended to read:

397.416 Substance abuse treatment services; qualified professional.-Notwithstanding any other provision of law, a person who was certified through a certification process recognized by the former Department of Health and Rehabilitative Services before January 1, 1995, may perform the duties of a qualified professional with respect to substance abuse treatment services as defined in this chapter, and need not meet the certification requirements contained in s. 397.311(30) 397.311(26).

Section 10. Paragraphs (d) and (g) of subsection (1) of section 440.102, Florida Statutes, are amended to read:

440.102 Drug-free workplace program requirements.—The following provisions apply to a drug-free workplace program implemented pursuant to law or to rules adopted by the Agency for Health Care Administration:

- (1) DEFINITIONS.—Except where the context otherwise requires, as used in this act:
- (d) "Drug rehabilitation program" means a service provider, established pursuant to s.  $397.311(39) \frac{397.311(33)}{}$ , that provides confidential, timely, and expert identification, assessment, and resolution of employee drug abuse.
  - (g) "Employee assistance program" means an established



program capable of providing expert assessment of employee personal concerns; confidential and timely identification services with regard to employee drug abuse; referrals of employees for appropriate diagnosis, treatment, and assistance; and followup services for employees who participate in the program or require monitoring after returning to work. If, in addition to the above activities, an employee assistance program provides diagnostic and treatment services, these services shall in all cases be provided by service providers pursuant to s.  $397.311(39) \frac{397.311(33)}{}$ 

Section 11. This act shall take effect July 1, 2015.

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====== T I T L E A M E N D M E N T === And the title is amended as follows:

Delete everything before the enacting clause and insert:

A bill to be entitled

An act relating to substance abuse services; amending s. 397.311, F.S.; providing definitions; conforming a cross-reference; creating s. 397.487, F.S.; providing legislative findings and intent; requiring the Department of Children and Families to create a voluntary certification program for recovery residences; directing the department to approve at least one credentialing entity by a specified date to develop and administer the certification program; requiring an approved credentialing entity to establish procedures for certifying recovery residences that meet certain qualifications; requiring

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an approved credentialing entity to establish certain fees; requiring a credentialing entity to conduct onsite inspections of a recovery residence; requiring background screening of owners, directors, and chief financial officers of a recovery residence; providing for denial, suspension, or revocation of certification; requiring a certified recovery residence to notify the credentialing entity within a certain time of the removal of the recovery residence's certified recovery residence administrator; providing a criminal penalty for falsely advertising a recovery residence as a "certified recovery residence"; creating s. 397.4871, F.S.; providing legislative intent; requiring the department to create a voluntary certification program for recovery residence administrators; directing the department to approve at least one credentialing entity by a specified date to develop and administer the certification program; requiring an approved credentialing entity to establish a process for certifying recovery residence administrators who meet certain qualifications; requiring a certifies recovery residence to be actively managed by a certified recovery residence administrator; requiring certain applications to include specified information; requiring an approved credentialing entity to establish certain fees; requiring background screening of applicants for recovery residence administrator certification; requiring the department to notify the

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credentialing agency of an applicant's eligibility based on the background screening results; providing for denial, suspension, or revocation of certification; requiring a certified recovery residence to notify the credentialing entity within a certain time of the removal providing a criminal penalty for falsely advertising oneself as a "certified recovery residence administrator"; prohibiting a certified recovery residence administrator from actively managing more than once recovery residence at the same time; creating s. 397.4872, F.S.; providing exemptions from disqualifying offenses; requiring credentialing entities to provide the department with a list of all certified recovery residences and recovery residence administrators by a date certain; requiring the department to publish the list on its website; allowing recovery residences and recovery residence administrators to be excluded from the list upon written request to the department; amending s. 397.407, F.S.; conforming cross-references; providing conditions for a licensed service provider to refer patients to a certified recovery residence or a recovery residence owned and operated by the licensed service provider; defining the term "refer"; amending ss. 212.055, 394.9085, 397.405, 397.416, and 440.102, F.S.; conforming cross-references; providing an effective date.



	LEGISLATIVE ACTION	
Senate		House
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Appropriations Subcommittee on Health and Human Services (Smith) recommended the following:

## Senate Substitute for Amendment (604168) (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Subsections (4) and (5), subsections (6) through (28), and subsections (29) through (39) of section 397.311, Florida Statutes, are renumbered as subsections (7) and (8), subsections (10) through (32), and subsections (35) through (45), respectively, present subsections (7) and (32) are

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amended, and new subsections (4), (5), (6), (9), (33), and (34) are added to that section, to read:

- 397.311 Definitions.—As used in this chapter, except part VIII, the term:
- (4) "Certificate of compliance" means a certificate that is issued by a credentialing entity to a recovery residence or a recovery residence administrator.
- (5) "Certified recovery residence" means a recovery residence that holds a valid certificate of compliance and is actively managed by a certified recovery residence administrator.
- (6) "Certified recovery residence administrator" means a recovery residence administrator who holds a valid certificate of compliance.
- (9) "Credentialing entity" means a nonprofit organization that develops and administers professional, facility, or organization certification programs according to applicable nationally recognized certification or psychometric standards.
- $(11) \frac{(7)}{(7)}$  "Director" means the chief administrative or executive officer of a service provider or recovery residence.
- (33) "Recovery residence" means a residential dwelling unit, or other form of group housing, that is offered or advertised through any means, including oral, written, electronic, or printed means, by any person or entity as a residence that provides a peer-supported, alcohol-free, and drug-free living environment.
- (34) "Recovery residence administrator" means the person responsible for overall management of the recovery residence, including, but not limited to, the supervision of residents and

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staff employed by, or volunteering for, the residence.

(38) (32) "Service component" or "component" means a discrete operational entity within a service provider which is subject to licensing as defined by rule. Service components include prevention, intervention, and clinical treatment described in subsection (22)  $\frac{(18)}{}$ .

Section 2. Section 397.487, Florida Statutes, is created to read:

- 397.487 Voluntary certification of recovery residences.-
- (1) The Legislature finds that a person suffering from addiction has a higher success rate of achieving long-lasting sobriety when given the opportunity to build a stronger foundation by living in a recovery residence after completing treatment. The Legislature further finds that this state and its subdivisions have a legitimate state interest in protecting these persons, who represent a vulnerable consumer population in need of adequate housing. It is the intent of the Legislature to protect persons who reside in a recovery residence.
- (2) The department shall approve at least one credentialing entity by December 1, 2015, for the purpose of developing and administering a voluntary certification program for recovery residences. The approved credentialing entity shall:
- (a) Establish recovery residence certification requirements.
  - (b) Establish procedures to:
- 1. Administer the application, certification, recertification, and disciplinary processes.
- 2. Monitor and inspect a recovery residence and its staff to ensure compliance with certification requirements.



69	3. Interview and evaluate residents, employees, and
70	volunteer staff on their knowledge and application of
71	certification requirements.
72	(c) Provide training for owners, managers, and staff.
73	(d) Develop a code of ethics.
74	(e) Establish application, inspection, and annual
75	certification renewal fees. The application fee may not exceed
76	\$100. Any onsite inspection fee shall reflect actual costs for
77	inspections. The annual certification renewal fee may not exceed
78	<u>\$100.</u>
79	(3) A credentialing entity shall require the recovery
80	residence to submit the following documents with the completed
81	application and fee:
82	(a) A policy and procedures manual containing:
83	1. Job descriptions for all staff positions.
84	2. Drug-testing procedures and requirements.
85	3. A prohibition on the premises against alcohol, illegal
86	drugs, and the use of prescribed medications by an individual
87	other than the individual for whom the medication is prescribed.
88	4. Policies to support a resident's recovery efforts.
89	5. A good neighbor policy to address neighborhood concerns
90	and complaints.
91	(b) Rules for residents.
92	(c) Copies of all forms provided to residents.
93	(d) Intake procedures.
94	(e) Sexual Offender/Predator Registry Compliance Policy
95	(f) Relapse policy.
96	(g) Fee schedule.
97	(h) Refund policy.



98	(i) Eviction procedures and policy.
99	(j) Code of ethics.
100	(k) Proof of insurance.
101	(1) Proof of background screening.
102	(m) Proof of satisfactory fire, safety, and health
103	<u>inspections.</u>
104	(4) A certified recovery residence must be actively managed
105	by a certified recovery residence administrator. All
106	applications for certification must include the name of the
107	certified recovery residence administrator who will be actively
108	managing the applicant recovery residence.
109	(5) Upon receiving a complete application, a credentialing
110	entity shall conduct an onsite inspection of the recovery
111	residence.
112	(6) All owners, directors, and chief financial officers of
113	an applicant recovery residence are subject to level 2
114	background screening as provided under chapter 435. A recovery
115	residence is ineligible for certification, and a credentialing
116	entity shall deny a recovery residence's application, if any
117	owner, director, or chief financial officer has been found
118	guilty of, or has entered a plea of guilty or nolo contendere
119	to, regardless of adjudication, any offense listed in s.
120	435.04(2) unless the department has issued an exemption under s.
121	397.4872. In accordance with s. 435.04, the department shall
122	notify the credentialing agency of an owner's, director's or
123	chief financial officer's eligibility based on the results of a
124	background screening.
125	(7) A credentialing entity shall issue a certificate of
126	compliance upon approval of the recovery residence's application

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and inspection. The certification shall automatically terminate 1 year after issuance if not renewed.

- (8) Onsite followup monitoring of a certified recovery residence may be conducted by the credentialing entity to determine continuing compliance with certification requirements. The credentialing entity shall inspect each certified recovery residence at least annually to ensure compliance.
- (a) A credentialing entity may suspend or revoke a certification if the recovery residence is not in compliance with any provision of this section or has failed to remedy any deficiency identified by the credentialing entity within the time period specified.
- (b) A certified recovery residence must notify the credentialing entity within 3 business days of the removal of the recovery residence's certified recovery residence administrator due to termination, resignation or any other reason. The recovery residence shall have 30 days to retain a certified recovery residence administrator. The credentialing entity shall revoke the certificate of compliance of any recovery residence that fails to meet these requirements.
- (c) If any owner, director, or chief financial officer of a certified recovery residence is arrested for or found quilty of, or enters a plea of guilty or nolo contendere to, regardless of adjudication, any offense listed in s. 435.04(2) while acting in that capacity, the certified recovery residence shall immediately remove the person from that position and shall notify the credentialing entity within 3 business days after such removal. The credentialing entity shall revoke the certificate of compliance of a recovery residence that fails to



meet these requirements.

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- (d) A credentialing entity shall revoke a recovery residence's certificate of compliance if the recovery residence provides false or misleading information to the credentialing entity at any time.
- (9) A person may not advertise to the public, in any way or by any medium whatsoever, any recovery residence as a "certified recovery residence" unless such recovery residence has first secured a certificate of compliance under this section. A person who violates this subsection commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

Section 3. Section 397.4871, Florida Statutes, is created to read:

397.4871 Recovery residence administrator certification.

- (1) It is the intent of the Legislature that a recovery residence administrator voluntarily earn and maintain certification from a credentialing entity approved by the Department of Children and Families. The Legislature further intends that certification ensure that an administrator has the competencies necessary to appropriately respond to the needs of residents, to maintain residence standards, and to meet residence certification requirements.
- (2) The department shall approve at least one credentialing entity by December 1, 2015, for the purpose of developing and administering a voluntary credentialing program for administrators. The department shall approve any credentialing entity that the department endorses pursuant to s. 397.321(16) if the credentialing entity also meets the requirements of this section. The approved credentialing entity shall:



185	(a) Establish recovery residence administrator core
186	competencies, certification requirements, testing instruments,
187	and recertification requirements.
188	(b) Establish a process to administer the certification
189	application, award, and maintenance processes.
190	(c) Develop and administer:
191	1. A code of ethics and disciplinary process.
192	2. Biennial continuing education requirements and annual
193	certification renewal requirements.
194	3. An education provider program to approve training
195	entities that are qualified to provide precertification training
196	to applicants and continuing education opportunities to
197	certified persons.
198	(3) A credentialing entity shall establish a certification
199	<pre>program that:</pre>
200	(a) Is directly related to the core competencies.
201	(b) Establishes minimum requirements in each of the
202	following categories:
203	1. Training.
204	2. On-the-job work experience.
205	3. Supervision.
206	4. Testing.
207	5. Biennial continuing education.
208	(c) Requires adherence to a code of ethics and provides for
209	a disciplinary process that applies to certified persons.
210	(d) Approves qualified training entities that provide
211	precertification training to applicants and continuing education
212	to certified recovery residence administrators. To avoid a
213	conflict of interest, a credentialing entity or its affiliate

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may not deliver training to an applicant or continuing education to a certificateholder.

- (4) A credentialing entity shall establish application, examination, and certification fees and an annual certification renewal fee. The application, examination, and certification fee may not exceed \$225. The annual certification renewal fee may not exceed \$100.
- (5) All applicants are subject to level 2 background screening as provided under chapter 435. An applicant is ineligible, and a credentialing entity shall deny the application, if the applicant has been found guilty of, or has entered a plea of guilty or nolo contendere to, regardless of adjudication, any offense listed in s. 435.04(2) unless the department has issued an exemption under s. 397.4872. In accordance with s. 435.04, the department shall notify the credentialing agency of the applicant's eligibility based on the results of a background screening.
- (6) The credentialing entity shall issue a certificate of compliance upon approval of a person's application. The certification shall automatically terminate 1 year after issuance if not renewed.
- (a) A credentialing entity may suspend or revoke the recovery residence administrator's certificate of compliance if the recovery residence administrator fails to adhere to the continuing education requirements.
- (b) If a certified recovery residence administrator of a recovery residence is arrested for or found guilty of, or enters a plea of guilty or nolo contendere to, regardless of adjudication, any offense listed in s. 435.04(2) while acting in

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that capacity, the recovery residence shall immediately remove the person from that position and shall notify the credentialing entity within 3 business days after such removal. The recovery residence shall have 30 days to retain a certified recovery residence administrator. The credentialing entity shall revoke the certificate of compliance of any recovery residence that fails to meet these requirements.

- (c) A credentialing entity shall revoke a recovery residence administrator's certificate of compliance if the recovery residence administrator provides false or misleading information to the credentialing entity at any time.
- (7) A person may not advertise himself or herself to the public, in any way or by any medium whatsoever, as a "certified recovery residence administrator" unless he or she has first secured a certificate of compliance under this section. A person who violates this subsection commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.
- (8) A certified recovery residence administrator may not actively manage more than one recovery residence at any given time.

Section 4. Section 397.4872, Florida Statutes, is created to read:

- 397.4872 Exemption from disqualification; publication.
- (1) Individual exemptions to staff disqualification or administrator ineligibility may be requested if a recovery residence deems the decision will benefit the program. Requests for exemptions shall be submitted in writing to the department within 20 days of the denial by the credentialing entity and must include a justification for the exemption.

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- (2) The department may exempt a person from ss. 397.487 (6) and 397.4871(5) if it has been at least 3 years since the person has completed or been lawfully released from confinement, supervision, or sanction for the disqualifying offense. An exemption from the disqualifying offenses may not be given under any circumstances for any person who is a:
  - (a) Sexual predator pursuant to s. 775.21;
  - (b) Career offender pursuant to s. 775.261; or
- (c) Sexual offender pursuant to s. 943.0435, unless the requirement to register as a sexual offender has been removed pursuant to s. 943.04354.
- (3) By April 1, 2016, each credentialing entity shall submit a list to the department of all recovery residences and recovery residence administrators certified by the credentialing entity that hold a valid certificate of compliance. Thereafter, the credentialing entity must notify the department within 3 business days after a new recovery residence or recovery residence administrator is certified or a recovery residence or recovery residence administrator's certificate expires or is terminated. The department shall publish on its website a list of all recovery residences that hold a valid certificate of compliance. The department shall also publish on its website a list of all recovery residence administrators who hold a valid certificate of compliance. A recovery residence or recovery residence administrator shall be excluded from the list upon written request to the department by the listed individual or entity.

Section 5. Subsections (1) and (5) of section 397.407, Florida Statutes, are amended, and subsection (11) is added to



that section, to read:

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397.407 Licensure process; fees.-

- (1) The department shall establish by rule the licensure process to include fees and categories of licenses. The rule must prescribe a fee range that is based, at least in part, on the number and complexity of programs listed in s. 397.311(22) 397.311(18) which are operated by a licensee. The fees from the licensure of service components are sufficient to cover at least 50 percent of the costs of regulating the service components. The department shall specify by rule a fee range for public and privately funded licensed service providers. Fees for privately funded licensed service providers must exceed the fees for publicly funded licensed service providers. During adoption of the rule governing the licensure process and fees, the department shall carefully consider the potential adverse impact on small, not-for-profit service providers.
- (5) The department may issue probationary, regular, and interim licenses. After adopting the rule governing the licensure process and fees, the department shall issue one license for each service component that is operated by a service provider and defined in rule pursuant to s. 397.311(22) 397.311(18). The license is valid only for the specific service components listed for each specific location identified on the license. The licensed service provider shall apply for a new license at least 60 days before the addition of any service components or 30 days before the relocation of any of its service sites. Provision of service components or delivery of services at a location not identified on the license may be considered an unlicensed operation that authorizes the

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department to seek an injunction against operation as provided in s. 397.401, in addition to other sanctions authorized by s. 397.415. Probationary and regular licenses may be issued only after all required information has been submitted. A license may not be transferred. As used in this subsection, the term "transfer" includes, but is not limited to, the transfer of a majority of the ownership interest in the licensed entity or transfer of responsibilities under the license to another entity by contractual arrangement.

(11) Effective July 1, 2016, a service provider licensed under this part may not refer a current or discharged patient to a recovery residence unless the recovery residence holds a valid certificate of compliance as provided in s. 397.487, and is actively managed by a certified recovery residence administrator as provided in s. 397.4871, or is owned and operated by a licensed service provider or a licensed service provider's wholly owned subsidiary. For purposes of this subsection, the term "refer" means to inform a patient by any means about the name, address, or other details of the recovery residence. However, this subsection does not require a licensed service provider to refer any patient to a recovery residence.

Section 6. Paragraph (e) of subsection (5) of section 212.055, Florida Statutes, is amended to read:

212.055 Discretionary sales surtaxes; legislative intent; authorization and use of proceeds.—It is the legislative intent that any authorization for imposition of a discretionary sales surtax shall be published in the Florida Statutes as a subsection of this section, irrespective of the duration of the levy. Each enactment shall specify the types of counties

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authorized to levy; the rate or rates which may be imposed; the maximum length of time the surtax may be imposed, if any; the procedure which must be followed to secure voter approval, if required; the purpose for which the proceeds may be expended; and such other requirements as the Legislature may provide. Taxable transactions and administrative procedures shall be as provided in s. 212.054.

- (5) COUNTY PUBLIC HOSPITAL SURTAX.—Any county as defined in s. 125.011(1) may levy the surtax authorized in this subsection pursuant to an ordinance either approved by extraordinary vote of the county commission or conditioned to take effect only upon approval by a majority vote of the electors of the county voting in a referendum. In a county as defined in s. 125.011(1), for the purposes of this subsection, "county public general hospital" means a general hospital as defined in s. 395.002 which is owned, operated, maintained, or governed by the county or its agency, authority, or public health trust.
- (e) A governing board, agency, or authority shall be chartered by the county commission upon this act becoming law. The governing board, agency, or authority shall adopt and implement a health care plan for indigent health care services. The governing board, agency, or authority shall consist of no more than seven and no fewer than five members appointed by the county commission. The members of the governing board, agency, or authority shall be at least 18 years of age and residents of the county. No member may be employed by or affiliated with a health care provider or the public health trust, agency, or authority responsible for the county public general hospital. The following community organizations shall each appoint a

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representative to a nominating committee: the South Florida Hospital and Healthcare Association, the Miami-Dade County Public Health Trust, the Dade County Medical Association, the Miami-Dade County Homeless Trust, and the Mayor of Miami-Dade County. This committee shall nominate between 10 and 14 county citizens for the governing board, agency, or authority. The slate shall be presented to the county commission and the county commission shall confirm the top five to seven nominees, depending on the size of the governing board. Until such time as the governing board, agency, or authority is created, the funds provided for in subparagraph (d)2. shall be placed in a restricted account set aside from other county funds and not disbursed by the county for any other purpose.

- 1. The plan shall divide the county into a minimum of four and maximum of six service areas, with no more than one participant hospital per service area. The county public general hospital shall be designated as the provider for one of the service areas. Services shall be provided through participants' primary acute care facilities.
- 2. The plan and subsequent amendments to it shall fund a defined range of health care services for both indigent persons and the medically poor, including primary care, preventive care, hospital emergency room care, and hospital care necessary to stabilize the patient. For the purposes of this section, "stabilization" means stabilization as defined in s. 397.311(41) 397.311(35). Where consistent with these objectives, the plan may include services rendered by physicians, clinics, community hospitals, and alternative delivery sites, as well as at least one regional referral hospital per service area. The plan shall

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provide that agreements negotiated between the governing board, agency, or authority and providers shall recognize hospitals that render a disproportionate share of indigent care, provide other incentives to promote the delivery of charity care to draw down federal funds where appropriate, and require cost containment, including, but not limited to, case management. From the funds specified in subparagraphs (d)1. and 2. for indigent health care services, service providers shall receive reimbursement at a Medicaid rate to be determined by the governing board, agency, or authority created pursuant to this paragraph for the initial emergency room visit, and a per-member per-month fee or capitation for those members enrolled in their service area, as compensation for the services rendered following the initial emergency visit. Except for provisions of emergency services, upon determination of eligibility, enrollment shall be deemed to have occurred at the time services were rendered. The provisions for specific reimbursement of emergency services shall be repealed on July 1, 2001, unless otherwise reenacted by the Legislature. The capitation amount or rate shall be determined prior to program implementation by an independent actuarial consultant. In no event shall such reimbursement rates exceed the Medicaid rate. The plan must also provide that any hospitals owned and operated by government entities on or after the effective date of this act must, as a condition of receiving funds under this subsection, afford public access equal to that provided under s. 286.011 as to any meeting of the governing board, agency, or authority the subject of which is budgeting resources for the retention of charity care, as that term is defined in the rules of the Agency for

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Health Care Administration. The plan shall also include innovative health care programs that provide cost-effective alternatives to traditional methods of service and delivery funding.

- 3. The plan's benefits shall be made available to all county residents currently eligible to receive health care services as indigents or medically poor as defined in paragraph (4) (d).
- 4. Eligible residents who participate in the health care plan shall receive coverage for a period of 12 months or the period extending from the time of enrollment to the end of the current fiscal year, per enrollment period, whichever is less.
- 5. At the end of each fiscal year, the governing board, agency, or authority shall prepare an audit that reviews the budget of the plan, delivery of services, and quality of services, and makes recommendations to increase the plan's efficiency. The audit shall take into account participant hospital satisfaction with the plan and assess the amount of poststabilization patient transfers requested, and accepted or denied, by the county public general hospital.

Section 7. Subsection (6) of section 394.9085, Florida Statutes, is amended to read:

394.9085 Behavioral provider liability.-

(6) For purposes of this section, the terms "detoxification services," "addictions receiving facility," and "receiving facility" have the same meanings as those provided in ss.  $397.311(22)(a)4. \frac{397.311(18)(a)4.}{(a)4.}, 397.311(22)(a)1.$ 

473 397.311(18)(a)1., and 394.455(26), respectively.

Section 8. Subsection (8) of section 397.405, Florida



Statutes, is amended to read:

397.405 Exemptions from licensure.—The following are exempt from the licensing provisions of this chapter:

(8) A legally cognizable church or nonprofit religious organization or denomination providing substance abuse services, including prevention services, which are solely religious, spiritual, or ecclesiastical in nature. A church or nonprofit religious organization or denomination providing any of the licensed service components itemized under s. 397.311(22) 397.311(18) is not exempt from substance abuse licensure but retains its exemption with respect to all services which are solely religious, spiritual, or ecclesiastical in nature.

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The exemptions from licensure in this section do not apply to any service provider that receives an appropriation, grant, or contract from the state to operate as a service provider as defined in this chapter or to any substance abuse program regulated pursuant to s. 397.406. Furthermore, this chapter may not be construed to limit the practice of a physician or physician assistant licensed under chapter 458 or chapter 459, a psychologist licensed under chapter 490, a psychotherapist licensed under chapter 491, or an advanced registered nurse practitioner licensed under part I of chapter 464, who provides substance abuse treatment, so long as the physician, physician assistant, psychologist, psychotherapist, or advanced registered nurse practitioner does not represent to the public that he or she is a licensed service provider and does not provide services to individuals pursuant to part V of this chapter. Failure to comply with any requirement necessary to maintain an exempt

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status under this section is a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

Section 9. Section 397.416, Florida Statutes, is amended to read:

397.416 Substance abuse treatment services; qualified professional.-Notwithstanding any other provision of law, a person who was certified through a certification process recognized by the former Department of Health and Rehabilitative Services before January 1, 1995, may perform the duties of a qualified professional with respect to substance abuse treatment services as defined in this chapter, and need not meet the certification requirements contained in s. 397.311(30) 397.311(26).

Section 10. Paragraphs (d) and (g) of subsection (1) of section 440.102, Florida Statutes, are amended to read:

440.102 Drug-free workplace program requirements.—The following provisions apply to a drug-free workplace program implemented pursuant to law or to rules adopted by the Agency for Health Care Administration:

- (1) DEFINITIONS.—Except where the context otherwise requires, as used in this act:
- (d) "Drug rehabilitation program" means a service provider, established pursuant to s.  $397.311(39) \frac{397.311(33)}{}$ , that provides confidential, timely, and expert identification, assessment, and resolution of employee drug abuse.
- (q) "Employee assistance program" means an established program capable of providing expert assessment of employee personal concerns; confidential and timely identification services with regard to employee drug abuse; referrals of

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employees for appropriate diagnosis, treatment, and assistance; and followup services for employees who participate in the program or require monitoring after returning to work. If, in addition to the above activities, an employee assistance program provides diagnostic and treatment services, these services shall in all cases be provided by service providers pursuant to s.  $397.311(39) \frac{397.311(33)}{}$ .

Section 11. This act shall take effect July 1, 2015. ========= T I T L E A M E N D M E N T ========== And the title is amended as follows:

Delete everything before the enacting clause and insert:

A bill to be entitled

An act relating to substance abuse services; amending s. 397.311, F.S.; providing definitions; conforming a cross-reference; creating s. 397.487, F.S.; providing legislative findings and intent; requiring the Department of Children and Families to create a voluntary certification program for recovery residences; requiring the department to approve at least one credentialing entity by a specified date to develop and administer the certification program; requiring an approved credentialing entity to establish procedures for certifying recovery residences that meet certain qualifications; requiring an approved credentialing entity to establish certain fees; requiring a credentialing entity to conduct onsite inspections of a recovery residence; requiring background screening of owners, directors, and chief

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financial officers of a recovery residence; providing for denial, suspension, or revocation of certification; requiring a certified recovery residence to notify the credentialing entity within a certain time of the removal of the recovery residence's certified recovery residence administrator; providing a criminal penalty for falsely advertising a recovery residence as a "certified recovery residence"; creating s. 397.4871, F.S.; providing legislative intent; requiring the department to create a voluntary certification program for recovery residence administrators; directing the department to approve at least one credentialing entity by a specified date to develop and administer the certification program; requiring an approved credentialing entity to establish a process for certifying recovery residence administrators who meet certain qualifications; requiring a certifies recovery residence to be actively managed by a certified recovery residence administrator; requiring certain applications to include specified information; requiring an approved credentialing entity to establish certain fees; requiring background screening of applicants for recovery residence administrator certification; requiring the department to notify the credentialing agency of an applicant's eligibility based on the background screening results; providing for denial, suspension, or revocation of certification; requiring a certified recovery

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residence to notify the credentialing entity within a certain time of the removal providing a criminal penalty for falsely advertising oneself as a "certified recovery residence administrator"; prohibiting a certified recovery residence administrator from actively managing more than once recovery residence at the same time; creating s. 397.4872, F.S.; providing exemptions from disqualifying offenses; requiring credentialing entities to provide the department with a list of all certified recovery residences and recovery residence administrators by a date certain; requiring the department to publish the list on its website; allowing recovery residences and recovery residence administrators to be excluded from the list upon written request to the department; amending s. 397.407, F.S.; conforming cross-references; providing conditions for a licensed service provider to refer patients to a certified recovery residence or a recovery residence owned and operated by the licensed service provider; defining the term "refer"; amending ss. 212.055, 394.9085, 397.405, 397.416, and 440.102, F.S.; conforming cross-references; providing an effective date.

 $\mathbf{B}\mathbf{y}$  the Committee on Children, Families, and Elder Affairs; and Senator Clemens

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A bill to be entitled An act relating to substance abuse services; amending s. 397.311, F.S.; providing definitions; conforming a cross-reference; creating s. 397.487, F.S.; providing legislative findings and intent; requiring the Department of Children and Families to create a voluntary certification program for recovery residences; directing the department to approve at least one credentialing entity by a specified date to develop and administer the certification program; requiring an approved credentialing entity to establish procedures for certifying recovery residences that meet certain qualifications; requiring an approved credentialing entity to establish certain fees; requiring a credentialing entity to conduct onsite inspections of a recovery residence; requiring background screening of owners, directors, and chief financial officers of a recovery residence; providing for denial, suspension, or revocation of certification; providing a criminal penalty for falsely advertising a recovery residence as a "certified recovery residence"; creating s. 397.4871, F.S.; providing legislative intent; requiring the department to create a voluntary certification program for recovery residence administrators; directing the department to approve at least one credentialing entity by a specified date to develop and administer the certification program; requiring an approved credentialing entity to establish a process for

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30	certifying recovery residence administrators who meet
31	certain qualifications; requiring an approved
32	credentialing entity to establish certain fees;
33	requiring background screening of applicants for
34	recovery residence administrator certification;
35	providing for denial, suspension, or revocation of
36	certification; providing a criminal penalty for
37	falsely advertising oneself as a "certified recovery
38	residence administrator"; creating s. 397.4872, F.S.;
39	providing exemptions from disqualifying offenses;
40	requiring credentialing entities to provide the
41	department with a list of all certified recovery
42	residences and recovery residence administrators by a
43	date certain; requiring the department to publish the
44	list on its website; allowing recovery residences and
45	recovery residence administrators to be excluded from
46	the list upon written request to the department;
47	amending s. 397.407, F.S.; conforming cross-
48	references; providing conditions for a licensed
49	service provider to refer patients to a certified
50	recovery residence or a recovery residence owned and
51	operated by the licensed service provider; defining
52	the term "refer"; amending ss. 212.055, 394.9085,
53	397.405, 397.416, and 440.102, F.S.; conforming cross-
54	references; providing an effective date.
55	
56	Be It Enacted by the Legislature of the State of Florida:
57	
58	Section 1. Present subsections (7) and (32) of section

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397.311, Florida Statutes, are amended, present subsections (4)

and (5), present subsections (6) through (28), and present

subsections (29) through (39) are renumbered as subsections (7)

and (8), subsections (10) through (32), and subsections (35)

through (45), respectively, new subsections (4), (5), (6), (9),

(33), and (34) are added to that section, to read:

397.311 Definitions.—As used in this chapter, except part

VIII, the term:

(4) "Certificate of compliance" means a certificate that is

- (4) "Certificate of compliance" means a certificate that is issued by a credentialing entity to a recovery residence or a recovery residence administrator.
- (5) "Certified recovery residence" means a recovery residence that holds a valid certificate of compliance or that is actively managed by a certified recovery residence administrator.
- (6) "Certified recovery residence administrator" means a recovery residence administrator who holds a valid certificate of compliance.
- (9) "Credentialing entity" means a nonprofit organization that develops and administers professional, facility, or organization certification programs according to applicable nationally recognized certification or psychometric standards.
- $\underline{\text{(11)}}$  "Director" means the chief administrative or executive officer of a service provider or recovery residence.
- (33) "Recovery residence" means a residential dwelling unit, or other form of group housing, which is offered or advertised through any means, including oral, written, electronic, or printed means, by any person or entity as a residence that provides a peer-supported, alcohol-free, and

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88	drug-free living environment.
89	(34) "Recovery residence administrator" means the person
90	responsible for the overall management of the recovery
91	residence, including, but not limited to, the supervision of
92	residents and staff employed by, or volunteering for, the
93	residence.
94	(38) (32) "Service component" or "component" means a
95	discrete operational entity within a service provider which is
96	subject to licensing as defined by rule. Service components
97	include prevention, intervention, and clinical treatment
98	described in subsection $(22)$ $(18)$ .
99	Section 2. Section 397.487, Florida Statutes, is created to
100	read:
101	397.487 Voluntary certification of recovery residences.—
102	(1) The Legislature finds that a person suffering from
103	addiction has a higher success rate of achieving long-lasting
104	sobriety when given the opportunity to build a stronger
105	foundation by living in a recovery residence after completing
106	treatment. The Legislature further finds that this state and its
107	subdivisions have a legitimate state interest in protecting
108	these persons, who represent a vulnerable consumer population in
109	need of adequate housing. It is the intent of the Legislature to
110	protect persons who reside in a recovery residence.
111	(2) The department shall approve at least one credentialing
112	entity by December 1, 2015, for the purpose of developing and
113	administering a voluntary certification program for recovery
114	residences. The approved credentialing entity shall:
115	(a) Establish recovery residence certification

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requirements.

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L17	(b) Establish procedures to:
L18	1. Administer the application, certification,
L19	recertification, and disciplinary processes.
L20	2. Monitor and inspect a recovery residence and its staff
L21	to ensure compliance with certification requirements.
L22	3. Interview and evaluate residents, employees, and
L23	volunteer staff on their knowledge and application of
L24	certification requirements.
L25	(c) Provide training for owners, managers, and staff.
L26	(d) Develop a code of ethics.
L27	(e) Establish application, inspection, and annual
L28	certification renewal fees. The application fee may not exceed
L29	\$100. Any onsite inspection fee shall reflect actual costs for
L30	inspections. The annual certification renewal fee may not exceed
131	<u>\$100.</u>
L32	(3) A credentialing entity shall require the recovery
L33	residence to submit the following documents with the completed
L34	application and fee:
L35	(a) A policy and procedures manual containing:
L36	1. Job descriptions for all staff positions.
L37	2. Drug-testing procedures and requirements.
L38	3. A prohibition on the premises against alcohol, illegal
L39	drugs, and the use of prescribed medications by an individual
L40	other than the individual for whom the medication is prescribed.
L41	4. Policies to support a resident's recovery efforts.
L42	5. A good neighbor policy to address neighborhood concerns
L43	and complaints.
L44	(b) Rules for residents.
L45	(c) Copies of all forms provided to residents.

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146	(d) Intake procedures.
147	(e) Relapse policy.
148	(f) Fee schedule.
149	(g) Refund policy.
150	(h) Eviction procedures and policy.
151	(i) Code of ethics.
152	(j) Proof of insurance.
153	(k) Proof of background screening.
154	(1) Proof of satisfactory fire, safety, and health
155	inspections.
156	(4) Upon receiving a completed application and fee, a
157	credentialing entity shall conduct an onsite inspection of the
158	recovery residence.
159	(5) All owners, directors, and chief financial officers of
160	an applicant recovery residence are subject to level 2
161	background screening as provided under chapter 435. The
162	department shall notify the credentialing entity of the results
163	of the background screenings. A credentialing entity shall deny
164	a recovery residence's application if any owner, director, or
165	<pre>chief financial officer has been found guilty of, regardless of</pre>
166	adjudication, or has entered a plea of nolo contendere or guilty
167	to any offense listed in s. 435.04(2), unless the department has
168	issued an exemption under s. 397.4872.
169	(6) A credentialing entity shall issue a certificate of
170	compliance upon approval of the recovery residence's application
171	and inspection. The certification shall automatically terminate
172	1 year after issuance if not renewed.
173	(7) Onsite followup monitoring of any certified recovery
174	residence may be conducted by the credentialing entity to

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determine continuing compliance with certification requirements.

The credentialing entity shall inspect each certified recovery

177 residence at least annually to ensure compliance.

(a) A credentialing entity may suspend or revoke a certificate of compliance if the recovery residence is not in compliance with any provision of this section or has failed to remedy any deficiency identified by the credentialing entity within the time period specified.

(b) If any owner, director, or chief financial officer of a certified recovery residence is arrested or found guilty of, regardless of adjudication, or has entered a plea of nolo contendere or guilty to any offense listed in s. 435.04(2), while acting in that capacity, the certified recovery residence shall immediately remove the person from that position and shall notify the credentialing entity within 3 business days after such removal. The credentialing entity shall revoke the certificate of compliance of any recovery residence that fails to meet these requirements.

(c) A credentialing entity shall revoke a recovery residence's certificate of compliance if the recovery residence provides false or misleading information to the credentialing entity at any time.

(8) A person may not advertise to the public, in any way or by any medium whatsoever, any recovery residence as a "certified recovery residence" unless such recovery residence has first secured a certificate of compliance under this section. A person who violates this subsection commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

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Section 3. Section 397.4871, Florida Statutes, is created

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204	to read:
205	397.4871 Recovery residence administrator certification.
206	(1) It is the intent of the Legislature that a recovery
207	residence administrator voluntarily earn and maintain
208	certification from a credentialing entity approved by the
209	Department of Children and Families. The Legislature further
210	intends that certification ensure that an administrator has the
211	competencies necessary to appropriately respond to the needs of
212	residents, to maintain residence standards, and to meet
213	residence certification requirements.
214	(2) The department shall approve at least one credentialing
215	entity by December 1, 2015, for the purpose of developing and
216	administering a voluntary credentialing program for
217	administrators. The department shall approve any credentialing
218	entity that the department endorses pursuant to s. 397.321(16)
219	$\underline{\text{if the credentialing entity also meets the requirements of this}}$
220	section. The approved credentialing entity shall:
221	(a) Establish recovery residence administrator core
222	<pre>competencies, certification requirements, testing instruments,</pre>
223	and recertification requirements according to nationally
224	recognized certification and psychometric standards.
225	(b) Establish a process to administer the certification
226	application, award, and maintenance processes.
227	(c) Develop and administer:
228	1. A code of ethics and disciplinary process.
229	2. Biennial continuing education requirements and annual
230	certification renewal requirements.
231	3. An education provider program to approve training
232	entities that are qualified to provide precertification training

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233	to applicants and continuing education opportunities to
234	certified persons.
235	(3) A credentialing entity shall establish a certification
236	<pre>program that:</pre>
237	(a) Is established according to nationally recognized
238	certification and psychometric standards.
239	(b) Is directly related to the core competencies.
240	(c) Establishes minimum requirements in each of the
241	following categories:
242	1. Training.
243	2. On-the-job work experience.
244	3. Supervision.
245	4. Testing.
246	5. Biennial continuing education.
247	(d) Requires adherence to a code of ethics and provides for
248	a disciplinary process that applies to certified persons.
249	(e) Approves qualified training entities that provide
250	precertification training to applicants and continuing education
251	to certified recovery residence administrators. To avoid a
252	conflict of interest, a credentialing entity or its affiliate
253	may not deliver training to an applicant or continuing education
254	to a certificateholder.
255	(4) A credentialing entity shall establish application,
256	examination, and certification fees and an annual certification
257	renewal fee. The application, examination, and certification
258	fees may not exceed \$225. The annual certification renewal fee
259	may not exceed \$100.
260	(5) All applicants are subject to level 2 background
261	screening as provided under chapter 435. The department shall

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262	notify the credentialing entity of the results of the background
263	screenings. A credentialing entity shall deny a person's
264	application if the applicant has been found guilty of,
265	regardless of adjudication, or has entered a plea of nolo
266	contendere or guilty to any offense listed in s. 435.04(2),
267	unless the department has issued an exemption under s. 397.4872.
268	(6) The credentialing entity shall issue a certificate of
269	compliance upon approval of a person's application. The
270	certification shall automatically terminate 1 year after
271	issuance if not renewed.
272	(a) A credentialing entity may suspend or revoke the
273	recovery residence administrator's certificate of compliance if
274	the recovery residence administrator fails to adhere to the
275	continuing education requirements.
276	(b) If a certified recovery residence administrator of a
277	recovery residence is arrested or found guilty of, regardless of
278	adjudication, or has entered a plea of nolo contendere or guilty
279	to any offense listed in s. 435.04(2), the recovery residence
280	shall immediately remove the recovery residence administrator
281	from that position and shall notify the credentialing entity
282	within 3 business days after such removal. The recovery
283	residence shall have 30 days to retain a certified recovery
284	residence administrator. The credentialing entity shall revoke
285	the certificate of compliance of any recovery residence which
286	fails to meet these requirements.
287	(c) A credentialing entity shall revoke a recovery
288	residence administrator's certificate of compliance if the
289	recovery residence administrator provides false or misleading
290	information to the credentialing entity at any time.

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- (7) A person may not advertise himself or herself to the public, in any way or by any medium whatsoever, as a "certified recovery residence administrator" unless he or she has first secured a certificate of compliance under this section. A person who violates this subsection commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.
- (8) A certified recovery residence administrator may qualify a recovery residence for referrals under s. 397.407(11) if the certified recovery residence administrator:
- (a) Registers with the credentialing entity the recovery residence he or she intends to qualify. The registration shall include:
- 1. The name and address of the recovery residence, including the fictitious name, if any, under which the recovery residence is doing business.
- $\underline{\mbox{2.}}$  The name of the owners and any officers of the recovery residence.
- (b) Submits an affidavit attesting that he or she is actively managing the recovery residence and that he or she is not utilizing his or her recovery residence administrator's certificate of compliance to qualify any additional recovery residences under this subsection.
- (9) A certified recovery residence administrator must notify the credentialing entity within 3 business days after the termination of the certified recovery residence administrator's qualification of the recovery residence due to resignation or any other reason.
- (10) A certified recovery residence administrator may act as a qualifying agent for only one recovery residence at any

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320	given time.
321	Section 4. Section 397.4872, Florida Statutes, is created
322	to read:
323	397.4872 Exemption from disqualification; publication.
324	(1) Individual exemptions from staff disqualification or
325	administrator ineligibility may be requested if a recovery
326	residence deems the decision will benefit the program. Requests
327	for exemptions shall be submitted in writing to the department
328	and include a justification for the exemption.
329	(2) The department may exempt a person from ss. 397.487(5)
330	and 397.4871(5) if it has been at least 3 years since the person
331	has completed or been lawfully released from confinement,
332	supervision, or sanction for the disqualifying offense. An
333	exemption from the disqualifying offenses may not be given under
334	any circumstances for any person who is a:
335	(a) Sexual predator pursuant to s. 775.21;
336	(b) Career offender pursuant to s. 775.261; or
337	(c) Sexual offender pursuant to s. 943.0435, unless the
338	requirement to register as a sexual offender has been removed
339	pursuant to s. 943.04354.
340	(3) By April 1, 2016, a credentialing entity shall submit a
341	list to the department of all recovery residences and recovery
342	residence administrators certified by the credentialing entity
343	which hold a valid certificate of compliance. Thereafter, the
344	$\underline{\text{credentialing entity must notify the department within 3}}$
345	business days after a new recovery residence or recovery
346	residence administrator is certified or a recovery residence's
347	or recovery residence administrator's certificate expires or is
348	terminated. The department shall publish on its website a list

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of all recovery residences that hold a valid certificate of compliance or that have been qualified pursuant to s.

397.4871(10). The department shall also publish on its website a list of all recovery residence administrators that hold a valid certificate of compliance. A recovery residence or recovery residence administrator shall be excluded from the list if the recovery residence administrator submits a written request to the department.

Section 5. Subsections (1) and (5) of section 397.407, Florida Statutes, are amended, and subsection (11) is added to that section, to read:

397.407 Licensure process; fees.-

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- (1) The department shall establish by rule the licensure process to include fees and categories of licenses. The rule must prescribe a fee range that is based, at least in part, on the number and complexity of programs listed in s. 397.311(22) 397.311(18) which are operated by a licensee. The fees from the licensure of service components are sufficient to cover at least 50 percent of the costs of regulating the service components. The department shall specify by rule a fee range for public and privately funded licensed service providers. Fees for privately funded licensed service providers. During adoption of the rule governing the licensure process and fees, the department shall carefully consider the potential adverse impact on small, not-for-profit service providers.
- (5) The department may issue probationary, regular, and interim licenses. After adopting the rule governing the licensure process and fees, the department shall issue one

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586-01708-15 2015326c1 378 license for each service component that is operated by a service 379 provider and defined in rule pursuant to s. 397.311(22) 380 397.311(18). The license is valid only for the specific service components listed for each specific location identified on the 382 license. The licensed service provider shall apply for a new 383 license at least 60 days before the addition of any service 384 components or 30 days before the relocation of any of its 385 service sites. Provision of service components or delivery of 386 services at a location not identified on the license may be 387 considered an unlicensed operation that authorizes the 388 department to seek an injunction against operation as provided 389 in s. 397.401, in addition to other sanctions authorized by s. 390 397.415. Probationary and regular licenses may be issued only after all required information has been submitted. A license may 392 not be transferred. As used in this subsection, the term 393 "transfer" includes, but is not limited to, the transfer of a 394 majority of the ownership interest in the licensed entity or 395 transfer of responsibilities under the license to another entity 396 by contractual arrangement. 397 (11) Effective July 1, 2016, a service provider licensed 398 under this part may not refer a current or discharged patient to 399 a recovery residence unless the recovery residence holds a valid 400 certificate of compliance as provided in s. 397.487 or is 401 actively managed by a certified recovery residence administrator 402 as provided in s. 397.4871, or both, or is owned and operated by 403 a licensed service provider or a licensed service provider's 404 wholly owned subsidiary. For purposes of this subsection, the 405 term "refer" means to inform a patient by any means about the

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name, address, or other details of the recovery residence.

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However, this subsection does not require a licensed service provider to refer any patient to a recovery residence.

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Section 6. Paragraph (e) of subsection (5) of section 212.055, Florida Statutes, is amended to read:

212.055 Discretionary sales surtaxes; legislative intent; authorization and use of proceeds.—It is the legislative intent that any authorization for imposition of a discretionary sales surtax shall be published in the Florida Statutes as a subsection of this section, irrespective of the duration of the levy. Each enactment shall specify the types of counties authorized to levy; the rate or rates which may be imposed; the maximum length of time the surtax may be imposed, if any; the procedure which must be followed to secure voter approval, if required; the purpose for which the proceeds may be expended; and such other requirements as the Legislature may provide. Taxable transactions and administrative procedures shall be as provided in s. 212.054.

- (5) COUNTY PUBLIC HOSPITAL SURTAX.—Any county as defined in s. 125.011(1) may levy the surtax authorized in this subsection pursuant to an ordinance either approved by extraordinary vote of the county commission or conditioned to take effect only upon approval by a majority vote of the electors of the county voting in a referendum. In a county as defined in s. 125.011(1), for the purposes of this subsection, "county public general hospital" means a general hospital as defined in s. 395.002 which is owned, operated, maintained, or governed by the county or its agency, authority, or public health trust.
- (e) A governing board, agency, or authority shall be chartered by the county commission upon this act becoming law.

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586-01708-15 2015326c1 436 The governing board, agency, or authority shall adopt and 437 implement a health care plan for indigent health care services. 438 The governing board, agency, or authority shall consist of no more than seven and no fewer than five members appointed by the 440 county commission. The members of the governing board, agency, 441 or authority shall be at least 18 years of age and residents of the county. No member may be employed by or affiliated with a health care provider or the public health trust, agency, or 444 authority responsible for the county public general hospital. 445 The following community organizations shall each appoint a representative to a nominating committee: the South Florida 447 Hospital and Healthcare Association, the Miami-Dade County Public Health Trust, the Dade County Medical Association, the 448 Miami-Dade County Homeless Trust, and the Mayor of Miami-Dade County. This committee shall nominate between 10 and 14 county 451 citizens for the governing board, agency, or authority. The 452 slate shall be presented to the county commission and the county 453 commission shall confirm the top five to seven nominees, 454 depending on the size of the governing board. Until such time as 455 the governing board, agency, or authority is created, the funds 456 provided for in subparagraph (d)2. shall be placed in a 457 restricted account set aside from other county funds and not 458 disbursed by the county for any other purpose. 459 1. The plan shall divide the county into a minimum of four 460 and maximum of six service areas, with no more than one

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participant hospital per service area. The county public general

service areas. Services shall be provided through participants'

hospital shall be designated as the provider for one of the

primary acute care facilities.

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2. The plan and subsequent amendments to it shall fund a defined range of health care services for both indigent persons and the medically poor, including primary care, preventive care, hospital emergency room care, and hospital care necessary to stabilize the patient. For the purposes of this section, "stabilization" means stabilization as defined in s. 397.311(41) 397.311(35). Where consistent with these objectives, the plan may include services rendered by physicians, clinics, community hospitals, and alternative delivery sites, as well as at least one regional referral hospital per service area. The plan shall provide that agreements negotiated between the governing board, agency, or authority and providers shall recognize hospitals that render a disproportionate share of indigent care, provide other incentives to promote the delivery of charity care to draw down federal funds where appropriate, and require cost containment, including, but not limited to, case management. From the funds specified in subparagraphs (d) 1. and 2. for indigent health care services, service providers shall receive reimbursement at a Medicaid rate to be determined by the governing board, agency, or authority created pursuant to this paragraph for the initial emergency room visit, and a per-member per-month fee or capitation for those members enrolled in their service area, as compensation for the services rendered following the initial emergency visit. Except for provisions of emergency services, upon determination of eligibility, enrollment shall be deemed to have occurred at the time services were rendered. The provisions for specific reimbursement of emergency services shall be repealed on July 1, 2001, unless otherwise reenacted by the Legislature. The capitation amount or

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494 rate shall be determined prior to program implementation by an 495 independent actuarial consultant. In no event shall such 496 reimbursement rates exceed the Medicaid rate. The plan must also provide that any hospitals owned and operated by government 498 entities on or after the effective date of this act must, as a 499 condition of receiving funds under this subsection, afford public access equal to that provided under s. 286.011 as to any meeting of the governing board, agency, or authority the subject 502 of which is budgeting resources for the retention of charity 503 care, as that term is defined in the rules of the Agency for Health Care Administration. The plan shall also include innovative health care programs that provide cost-effective alternatives to traditional methods of service and delivery 506 507 funding.

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- 3. The plan's benefits shall be made available to all county residents currently eligible to receive health care services as indigents or medically poor as defined in paragraph (4)(d).
- 4. Eligible residents who participate in the health care plan shall receive coverage for a period of 12 months or the period extending from the time of enrollment to the end of the current fiscal year, per enrollment period, whichever is less.
- 5. At the end of each fiscal year, the governing board, agency, or authority shall prepare an audit that reviews the budget of the plan, delivery of services, and quality of services, and makes recommendations to increase the plan's efficiency. The audit shall take into account participant hospital satisfaction with the plan and assess the amount of poststabilization patient transfers requested, and accepted or

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586-01708-15 2015326c1 denied, by the county public general hospital.

Section 7. Subsection (6) of section 394.9085, Florida

394.9085 Behavioral provider liability.-

Statutes, is amended to read:

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(6) For purposes of this section, the terms "detoxification services," "addictions receiving facility," and "receiving facility" have the same meanings as those provided in ss.  $\underline{397.311(22)(a)4.} \ \underline{397.311(18)(a)4.}, \ \underline{397.311(122)(a)1.}$   $\underline{397.311(18)(a)1.}, \ \text{and} \ 394.455(26), \ \text{respectively.}$ 

Section 8. Subsection (8) of section 397.405, Florida Statutes, is amended to read:

397.405 Exemptions from licensure.—The following are exempt from the licensing provisions of this chapter:

(8) A legally cognizable church or nonprofit religious organization or denomination providing substance abuse services, including prevention services, which are solely religious, spiritual, or ecclesiastical in nature. A church or nonprofit religious organization or denomination providing any of the licensed service components itemized under s.  $\underline{397.311(22)}$   $\underline{397.311(18)}$  is not exempt from substance abuse licensure but retains its exemption with respect to all services which are solely religious, spiritual, or ecclesiastical in nature.

The exemptions from licensure in this section do not apply to any service provider that receives an appropriation, grant, or contract from the state to operate as a service provider as defined in this chapter or to any substance abuse program regulated pursuant to s. 397.406. Furthermore, this chapter may not be construed to limit the practice of a physician or

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586-01708-15 2015326c1 552 physician assistant licensed under chapter 458 or chapter 459, a 553 psychologist licensed under chapter 490, a psychotherapist 554 licensed under chapter 491, or an advanced registered nurse practitioner licensed under part I of chapter 464, who provides 556 substance abuse treatment, so long as the physician, physician assistant, psychologist, psychotherapist, or advanced registered 557 nurse practitioner does not represent to the public that he or 559 she is a licensed service provider and does not provide services 560 to individuals pursuant to part V of this chapter. Failure to 561 comply with any requirement necessary to maintain an exempt 562 status under this section is a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083. 564 Section 9. Section 397.416, Florida Statutes, is amended to 565 read: 566 397.416 Substance abuse treatment services; qualified 567 professional.-Notwithstanding any other provision of law, a 568 person who was certified through a certification process 569 recognized by the former Department of Health and Rehabilitative 570 Services before January 1, 1995, may perform the duties of a 571 qualified professional with respect to substance abuse treatment 572 services as defined in this chapter, and need not meet the certification requirements contained in s. 397.311(30) 397.311(26). 574

for Health Care Administration:

following provisions apply to a drug-free workplace program

implemented pursuant to law or to rules adopted by the Agency

section 440.102, Florida Statutes, are amended to read:

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Section 10. Paragraphs (d) and (g) of subsection (1) of

440.102 Drug-free workplace program requirements.—The

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(1) DEFINITIONS.—Except where the context otherwise requires, as used in this act:

- (d) "Drug rehabilitation program" means a service provider, established pursuant to s.  $\underline{397.311(39)}$   $\underline{397.311(33)}$ , that provides confidential, timely, and expert identification, assessment, and resolution of employee drug abuse.
- (g) "Employee assistance program" means an established program capable of providing expert assessment of employee personal concerns; confidential and timely identification services with regard to employee drug abuse; referrals of employees for appropriate diagnosis, treatment, and assistance; and followup services for employees who participate in the program or require monitoring after returning to work. If, in addition to the above activities, an employee assistance program provides diagnostic and treatment services, these services shall in all cases be provided by service providers pursuant to s. 397.311(39) 397.311(33).

Section 11. This act shall take effect July 1, 2015.

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# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared	d By: The Prof	essional St	aff of the Approp	riations Subcommit	ttee on Health and Human Services
BILL:	SB 7018				
INTRODUCER:	Children, F	amilies, a	and Elder Affa	irs Committee	
SUBJECT:	State Omb	udsman P	rogram		
DATE:	March 10,	2015	REVISED:		
ANAL	YST	STAF	F DIRECTOR	REFERENCE	ACTION
Crosier		Hendo	on		CF SPB 7018 as introduced
. Brown		Pigott		AHS	Pre-meeting
2.			_	AP	

## I. Summary:

SB 7018 revises the operating structure and internal procedures of the State Long-Term Care Ombudsman Program (LTCOP), housed in the Department of Elder Affairs (DOEA), to reflect current practices, maximize operational and program efficiencies, and conform to the federal Older Americans Act. The bill revises the appointment process for three at-large positions to the State Long-Term Care Council whereby the appointments are no longer made by the Governor but by the Secretary of the DOEA.

The bill has no fiscal impact.

The bill has an effective date of July 1, 2015.

#### II. Present Situation:

#### **Older Americans Act**

The federal Older Americans Act (OAA) was enacted in 1965 to assist elders to lead independent, meaningful, and dignified lives in their own communities rather than in more costly residential or nursing home settings. OAA programs are administered through area agencies on aging under the Florida Department of Elder Affairs (DOEA). To be eligible for OAA programs, individuals must be 60 years of age or older. Spouses and disabled adults younger than 60 years of age may receive services in certain circumstances. Preference is given to elders with the greatest economic or social needs, particularly low-income minority individuals; however, no means testing is allowed. The OAA was most recently reauthorized in 2006 to supply funding for several nutritional programs and in-home and supportive services for elders.

#### **Long-Term Care Ombudsman Program**

Florida's Long-Term Care Ombudsman Program (LTCOP) was created in 1975 as a result of the OAA. The OAA grants a special set of residents' rights to individuals who live in long-term care facilities such as nursing homes, assisted living facilities, and adult family care homes.

In Florida, a long-term care ombudsman is a volunteer who helps improve the lives of persons who live in long-term care settings by investigating and resolving their complaints against the facility. The LTCOP includes more than 300 volunteers who advocate for persons who reside in long-term care settings.

The LTCOP is administratively housed within the DOEA. The LTCOP seeks to discover, investigate, and determine the presence of conditions which constitute a threat to the rights, health, safety, or welfare of the residents of long-term care facilities. The LTCOP accomplishes these tasks by conducting investigations of complaints filed by or on behalf of residents and by conducting annual administrative assessments of such facilities. An administrative assessment is a resident-centered, unannounced review of conditions in a facility which have an impact on the rights, health, safety, and welfare of residents with the purpose of noting needed improvements and making recommendations to enhance the quality of life for residents.

The LTCOP has no enforcement or regulatory oversight authority for long-term care facilities. The Agency for Health Care Administration (AHCA) has the responsibility for licensing long-term care facilities. Ombudsmen, after completing specified statutory requirements, are certified as independent advocates, working solely on behalf of residents to mediate disputes between residents and long-term care facilities on an informal basis. The LTCOP provides residents with the opportunity to develop personal and confidential relationships with the ombudsmen to create an environment that allows a resident to candidly voice complaints. If a complaint is verified by an ombudsman indicating facility conditions that could violate the facility's licensure or be viewed as criminal activity, the LTCOP refers the issue to the AHCA, Adult Protective Services within the Department of Children and Families (DCF), the Attorney General's Office, or other agencies as appropriate.<sup>1</sup>

In August 2011, the U.S. Department of Health and Human Services' Administration on Aging issued its Compliance Review of the State of Florida Long-Term Ombudsman Program<sup>2</sup> The review identified the State of Florida's policies and practices regarding the designation of local ombudsmen, legislative advocacy, and information dissemination as out of compliance with the OAA. Statutory changes are necessary to bring state law into conformity with federal law.

## III. Effect of Proposed Changes:

**Section 1** amends s. 400.0060, F.S., to revise and create definitions of terms used in the ombudsman statute. Definitions for "long-term care facility," and "ombudsman" are updated.

<sup>&</sup>lt;sup>1</sup> Department of Elder Affairs, *Senate Bill 508 Fiscal Analysis* (Dec. 31, 2013) (on file with the Senate Committee on Children, Families, and Elder Affairs).

<sup>&</sup>lt;sup>2</sup> Administration on Aging, Department of Health and Human Services, *Compliance Review of the State of Florida Long-Term Care Ombudsman Program* (August 30, 2011)(on file with the Senate Committee on Children, Families, and Elder Affairs).

The term "representative of the State Long Term Care Ombudsman Program" is defined to include the state ombudsman, employees, and certified ombudsmen. The term "state ombudsman" is defined as the person appointed by the secretary of DOEA to administer the ombudsman program. The term "resident" is revised to include persons over 18 years of age who reside in a long-term care facility. The term "district" refers to geographical areas in the state designated by the state ombudsman. The bill specifies that each district may have more than one local unit of ombudsmen.

**Section 2** amends s. 400.0061, F.S., which provides legislative findings and intent, to conform existing text to newly-defined terms.

**Section 3** amends s. 400.0063, F.S., which establishes the office of state ombudsman, to conform existing text to newly-defined terms.

**Section 4** amends s. 400.0065, F.S., relating to duties of the Long-Term Care Ombudsman Program, to give the state long-term care ombudsman the final authority to make and rescind appointments of individuals serving as ombudsmen; to update the list of individuals to whom the state ombudsman must submit the annual ombudsman program report; and to revise terminology to conform to new definitions.

**Section 5** amends s. 400.0067, F.S., relating to the State Long-Term Care Ombudsman Council, to update terminology. Currently, appointments to the three at-large positions on the council are made by the Governor. Under the bill, each local council in a district must select an ombudsman to serve as a representative to the state council. The state ombudsman will submit the names to the Secretary of the DOEA, who will make the appointments to the three at-large positions on the state council.

**Section 6** amends 400.0069, F.S., relating to districts and local ombudsman councils. The state ombudsman will designate districts and each district will designate a local council. The bill provides for development of family councils within facilities; clarifies that ombudsmen, upon good cause shown and with their approval, may serve in a different district; and clarifies the application, background screening, and training requirements needed to become a certified ombudsman. The bill also requires each district to convene a public meeting every quarter or as needed. The bill provides that ombudsmen identify, investigate, and resolve complaints made by or on behalf of residents relating to actions or omissions by providers of long-term care services, other public agencies, guardians, or representative payees which may adversely affect the health, safety, welfare, or rights of a resident.

**Section 7** amends s. 400.0070, F.S., relating to ombudsman conflicts of interest, to conform to newly-defined terms.

**Section 8** amends s. 400.0071, F.S., relating to investigations and resolution of complaints concerning the health, safety, welfare and rights of residents. The bill removes references to the administrative assessment process from the complaint process.

**Section 9** amends s. 400.0073, F.S., relating to complaint investigations, access to long-term care facilities by ombudsmen, reporting procedures in the event access is denied to the facility or a resident, and conforms to newly-defined terms.

**Section 10** amends s. 400.0074, F.S., to provide an on-site administrative assessment at least annually which must be resident-centered and must focus on the rights, health, safety, and welfare of the residents. The assessment must not impose an unreasonable burden on the long-term care facility. The bill moves the rulemaking authority from s. 400.072, F.S., and conforms to newly-defined terms.

**Section 11** amends s. 400.0075, F.S., relating to complaint resolutions and the notification process in the event of imminent danger to the health, safety, welfare or rights of a resident, to conform to newly-defined terms and to clarify complaint reporting procedures.

**Section 12** revises s. 400.0078, F.S., relating to access to the ombudsmen, to add email as a way to make complaints. The bill also requires long-term care facilities to notify all residents and their families upon being admitted to the facility that retaliation against residents making complaints to the ombudsman is prohibited by law.

**Section 13** amends s. 400.0079, F.S., relating to immunity for persons making complaints, to conform to newly-defined terms.

**Section 14** amends s. 400.0081, F.S., relating to ombudsman access to long-term care facilities, including access to medical and social records of a resident as necessary to resolve a complaint. This bill also provides conformity to newly-defined terms and deletes the limitation that ombudsmen have access to residents only for investigating a complaint.

**Section 15** amends s. 400.0083, F.S., relating to interference with the ombudsman, to make technical and conforming changes.

**Section 16** amends s. 400.0087, F.S., relating to oversight of the ombudsman program by the DOEA, to make technical and conforming changes.

**Section 17** amends 400.0089, F.S., relating to information on ombudsman complaints, to make technical and conforming changes.

**Section 18** amends s. 400.0091, F.S., relating to ombudsman training, to clarify training requirements and to make conforming changes.

**Sections 19 through 40** amend ss. 20.41, 400.021, 400.022, 400.0255, 400.162, 400.19, 400.23, 400.235, 415.102, 415.1034, 415.104, 415.1055, 415.106, 145.107, 429.02, 429.19, 429.26, 429.28, 429.34, 429.35, 429.67, 429.85, F.S., to conform to newly-defined terms and to make technical changes.

**Section 41** provides an effective date of July 1, 2015.

## IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

## VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 20.41, 400.0060, 400.0061, 400.0063, 400.0065, 400.0067, 400.0069, 400.0070, 400.0071, 400.0073, 400.0074, 400.0075, 400.0078, 400.0079, 400.0081, 400.0083, 400.0087, 400.0089, 400.0091, 400.021, 400.022, 400.0255, 400.162, 400.19, 400.191, 400.23, 400.235, 415.102, 415.1034, 415.104, 415.1055, 415.106, 415.107, 429.02, 429.19, 429.26, 429.28, 429.34, 429.35, 429.67, and 429.85.

## IX. Additional Information:

A. Committee Substitute – Statement of Changes:
(Summarizing the differences between the Committee Substitute and the prior version of the bill)

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None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.



	LEGISLATIVE ACTION	
Senate		House
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Appropriations Subcommittee on Health and Human Services (Sobel) recommended the following:

## Senate Amendment

Delete lines 442 - 443

and insert:

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(c) Each district shall convene a public meeting at least quarterly.

By the Committee on Children, Families, and Elder Affairs

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A bill to be entitled An act relating to the state ombudsman program; amending s. 400.0060, F.S.; revising and defining terms; amending s. 400.0061, F.S.; revising legislative intent with respect to citizen ombudsmen; deleting references to ombudsman councils and transferring their responsibilities to representatives of the Office of State Long-Term Care Ombudsman; amending s. 400.0063, F.S.; revising duties of the office; amending s. 400.0065, F.S.; revising the purpose of the office; revising the duties and authority of the state ombudsman; requiring the state ombudsman to submit an annual report to the Governor, the Legislature, and specified agencies and entities; amending s. 400.0067, F.S.; revising duties and membership of the State Long-Term Care Ombudsman Council; amending s. 400.0069, F.S.; requiring the state ombudsman to designate and direct program districts; requiring each district to conduct quarterly public meetings; providing duties of representatives of the office in the districts; revising the appointments of and qualifications for district ombudsmen; prohibiting certain individuals from serving as ombudsmen; amending s. 400.0070, F.S.; providing conditions under which a representative of the office could be found to have a conflict of interest; requiring the Department of Elderly Affairs, in consultation with the state ombudsman, to define by rule what constitutes a conflict of interest; amending

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30	s. 400.0071, F.S.; requiring the Department of Elderly
31	Affairs to consult with the state ombudsman to adopt
32	rules pertaining to complaint procedures; amending s.
33	400.0073, F.S.; providing procedures for investigation
34	of complaints; amending s. 400.0074, F.S.; revising
35	procedures for conducting onsite administrative
36	assessments; authorizing the department to adopt
37	rules; amending s. 400.0075, F.S.; revising complaint
38	notification and resolution procedures; amending s.
39	400.0078, F.S.; providing for a resident or
40	representative of a resident to receive additional
41	information regarding resident rights; amending s.
42	400.0079, F.S.; providing immunity from liability for
43	a representative of the office under certain
44	circumstances; amending s. 400.0081, F.S.; requiring
45	long-term care facilities to provide representatives
46	of the office with access to facilities, residents,
47	and records for certain purposes; amending s.
48	400.0083, F.S.; conforming provisions to changes made
49	by the act; amending s. 400.0087, F.S.; providing for
50	the office to coordinate ombudsman services with
51	Disability Rights Florida; amending s. 400.0089, F.S.;
52	conforming provisions to changes made by the act;
53	amending s. 400.0091, F.S.; revising training
54	requirements for representatives of the office and
55	ombudsmen; amending ss. 20.41, 400.021, 400.022,
56	400.0255, 400.162, 400.19, 400.191, and 400.23, F.S.;
57	conforming provisions to changes made by the act;
58	amending s. 400.235, F.S.; conforming provisions to

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20157018 59 changes made by the act; revising the additional 60 criteria for recognition as a Gold Seal Program 61 facility; amending ss. 415.102, 415.1034, 415.104, 62 415.1055, 415.106, 415.107, 429.02, 429.19, 429.26, 63 429.28, 429.34, 429.35, 429.67, and 429.85, F.S.; conforming provisions to changes made by the act; 64 65 providing an effective date. 66 67 Be It Enacted by the Legislature of the State of Florida: 68 69 Section 1. Section 400.0060, Florida Statutes, is amended 70 to read: 71 400.0060 Definitions.-When used in this part, unless the 72 context clearly dictates otherwise, the term: 73 (1) "Administrative assessment" means a review of 74 conditions in a long-term care facility which impact the rights, 75 health, safety, and welfare of residents with the purpose of 76 noting needed improvement and making recommendations to enhance 77 the quality of life for residents. 78 (2) "Agency" means the Agency for Health Care 79 Administration. 80 (3) "Department" means the Department of Elderly Affairs. 81 (4) "District" means a geographical area designated by the 82 state ombudsman in which individuals certified as ombudsmen 83 carry out the duties of the State Long-Term Care Ombudsman Program. A district may have one or more local councils. 84 85 (5) (4) "Local council" means a local long-term care

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ombudsman council designated by the ombudsman pursuant to s. 400.0069. Local councils are also known as district long-term

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88	care ombudsman councils or district councils.
89	(6) "Long-term care facility" means a nursing home
90	facility, assisted living facility, adult family-care home,
91	board and care facility, or any other similar residential adult
92	care facility.
93	$\underline{\text{(7)}}$ "Office" means the Office of $\underline{\text{the}}$ State Long-Term
94	Care Ombudsman Program created by s. 400.0063.
95	(8) (7) "Ombudsman" means an individual who has been
96	certified by the state ombudsman as meeting the requirements of
97	$\underline{\text{ss. 400.0069, 400.0070, and 400.0091}}$ the individual appointed by
98	the Secretary of Elderly Affairs to head the Office of State
99	Long Term Care Ombudsman.
100	(9) "Representative of the State Long-Term Care Ombudsman
101	Program" means the state ombudsman, an employee of the state or
102	district office certified as an ombudsman or an individual
103	certified as an ombudsman serving on the state or a local
104	council.
105	(10) "Resident" means an individual $18$ $60$ years of age
106	or older who resides in a long-term care facility.
107	$\underline{\text{(11)}}_{\text{(9)}}$ "Secretary" means the Secretary of Elderly Affairs.
108	(12) (10) "State council" means the State Long-Term Care
109	Ombudsman Council created by s. 400.0067.
110	(13) "State ombudsman" means the State Long-Term Care
111	Ombudsman, who is the individual appointed by the Secretary of
112	Elderly Affairs to head the State Long-Term Care Ombudsman
113	Program.
114	(14) "State ombudsman program" means the State Long-Term
115	Care Ombudsman Program operating under the direction of the
116	State Long Term Care Ombudsman.

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Section 2. Section 400.0061, Florida Statutes, is amended to read:

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 $400.0061 \ {\rm Legislative}$  findings and intent; long-term care facilities.—

- (1) The Legislature finds that conditions in long-term care facilities in this state are such that the rights, health, safety, and welfare of residents are not fully ensured by rules of the Department of Elderly Affairs or the Agency for Health Care Administration or by the good faith of owners or operators of long-term care facilities. Furthermore, there is a need for a formal mechanism whereby a long-term care facility resident, a representative of a long-term care facility resident, or any other concerned citizen may make a complaint against the facility or its employees, or against other persons who are in a position to restrict, interfere with, or threaten the rights, health, safety, or welfare of a long-term care facility resident. The Legislature finds that concerned citizens are often more effective advocates for the rights of others than governmental agencies. The Legislature further finds that in order to be eligible to receive an allotment of funds authorized and appropriated under the federal Older Americans Act, the state must establish and operate an Office of State Long-Term Care Ombudsman, to be headed by the State Long-Term Care Ombudsman, and carry out a long-term care ombudsman program.
- (2) It is the intent of the Legislature, therefore, to <u>use</u> utilize voluntary citizen ombudsman councils under the leadership of the <u>State Long-Term Care Ombudsman ombudsman</u>, and, through them, to operate <u>a state an</u> ombudsman program, which shall, without interference by any executive agency, undertake

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586-01501A-15 20157018 146 to discover, investigate, and determine the presence of 147 conditions or individuals that which constitute a threat to the 148 rights, health, safety, or welfare of the residents of long-term 149 care facilities. To ensure that the effectiveness and efficiency 150 of such investigations are not impeded by advance notice or 151 delay, the Legislature intends that the representatives of the 152 State Long-Term Care Ombudsman Program ombudsman and ombudsman 153 councils and their designated representatives not be required to 154 obtain warrants in order to enter into or conduct investigations 155 or onsite administrative assessments of long-term care 156 facilities. It is the further intent of the Legislature that the environment in long-term care facilities be conducive to the 157 dignity and independence of residents and that investigations by 158 159 representatives of the State Long-Term Care Ombudsman Program ombudsman councils shall further the enforcement of laws, rules, 161 and regulations that safeguard the health, safety, and welfare of residents. 162 163 Section 3. Section 400.0063, Florida Statutes, is amended 164 to read: 165 400.0063 Establishment of the Office of State Long-Term Care Ombudsman Program; designation of ombudsman and legal 166 167 advocate.-168 (1) There is created the an Office of State Long-Term Care

Ombudsman  $\underline{Program}$  in the Department of Elderly Affairs. (2) (a) The  $\underline{Office\ of}$  State Long-Term Care Ombudsman  $\underline{Program}$ 

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(2) (a) The Offfice of State Long-Term Care Ombudsman Program shall be headed by the State Long-Term Care Ombudsman, who shall serve on a full-time basis and shall personally, or through representatives of the program office, carry out its the purposes and functions of the office in accordance with state

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and federal law.

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- (b) The <u>state</u> ombudsman shall be appointed by and shall serve at the pleasure of the Secretary of Elderly Affairs. The secretary shall appoint a person who has expertise and experience in the fields of long-term care and advocacy to serve as state ombudsman.
- (3) (a) There is created in the office the position of legal advocate, who shall be selected by and serve at the pleasure of the <a href="state">state</a> ombudsman and shall be a member in good standing of The Florida Bar.
- (b) The duties of the legal advocate shall include, but not be limited to:
- 1. Assisting the <u>state</u> ombudsman in carrying out the duties of the office with respect to the abuse, neglect, <u>exploitation</u> or violation of rights of residents of long-term care facilities.
- 2. Assisting the <u>representatives of the State Long-Term</u>

  <u>Care Ombudsman Program state and local councils</u> in carrying out their responsibilities under this part.
- 3. Pursuing administrative, legal, and other appropriate remedies on behalf of residents.
- 4. Serving as legal counsel to the <u>representatives of the State Long-Term Care Ombudsman Program in state and local councils, or individual members thereof, against whom any suit or other legal action <u>that</u> is initiated in connection with the performance of the official duties of the <u>representatives of the State Long-Term Care Ombudsman Program councils or an individual member.</u></u>

Section 4. Section 400.0065, Florida Statutes, is amended

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586-01501A-15 20157018 204 to read: 205 400.0065 State Long-Term Care Ombudsman Program; duties and responsibilities .-206 207 (1) The purpose of the Office of State Long-Term Care 208 Ombudsman Program is shall be to: 209 (a) Identify, investigate, and resolve complaints made by or on behalf of residents of long-term care facilities relating 210 to actions or omissions by providers or representatives of 212 providers of long-term care services, other public or private 213 agencies, guardians, or representative payees that may adversely 214 affect the health, safety, welfare, or rights of the residents. 215 (b) Provide services that assist in protecting the health, safety, welfare, and rights of residents. 216 217 (c) Inform residents, their representatives, and other citizens about obtaining the services of the State Long-Term 219 Care Ombudsman Program and its representatives. 220 (d) Ensure that residents have regular and timely access to 221 the services provided through the State Long-Term Care Program 222 office and that residents and complainants receive timely 223 responses from representatives of the State Long-Term Care Program office to their complaints. 224 225 (e) Represent the interests of residents before 226 governmental agencies and seek administrative, legal, and other 227 remedies to protect the health, safety, welfare, and rights of 228 the residents. 229 (f) Administer the state and local councils. 230 (g) Analyze, comment on, and monitor the development and 231 implementation of federal, state, and local laws, rules, and

regulations, and other governmental policies and actions, that Page 8 of 59

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pertain to the health, safety, welfare, and rights of the residents, with respect to the adequacy of long-term care facilities and services in the state, and recommend any changes in such laws, rules, regulations, policies, and actions as the office determines to be appropriate and necessary.

(h) Provide technical support for the development of resident and family councils to protect the well-being and rights of residents.

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- (2) The State Long-Term Care Ombudsman  $\underline{\text{has}}$  shall have the duty and authority to:
- (a) Establish and coordinate  $\underline{\text{districts and}}$  local councils throughout the state.
- (b) Perform the duties specified in state and federal law, rules, and regulations.
- (c) Within the limits of appropriated federal and state funding, employ such personnel as are necessary to perform adequately the functions of the office and provide or contract for legal services to assist the representatives of the State Long-Term Care Ombudsman Program state and local councils in the performance of their duties. Staff positions established for the purpose of coordinating the activities of each local council and assisting its members may be filled by the ombudsman after approval by the secretary. Notwithstanding any other provision of this part, upon certification by the ombudsman that the staff member hired to fill any such position has completed the initial training required under s. 400.0091, such person shall be considered a representative of the State Long-Term Care Ombudsman Program for purposes of this part.

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(d) Contract for services necessary to carry out the

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262 activities of the office.

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- (e) Apply for, receive, and accept grants, gifts, or other payments, including, but not limited to, real property, personal property, and services from a governmental entity or other public or private entity or person, and make arrangements for the use of such grants, gifts, or payments.
- (f) Coordinate, to the greatest extent possible, state and local ombudsman services with the protection and advocacy systems for individuals with developmental disabilities and mental illnesses and with legal assistance programs for the poor through adoption of memoranda of understanding and other means.
- (g) Enter into a cooperative agreement with the Statewide Advocacy Council for the purpose of coordinating and avoiding duplication of advocacy services provided to residents.
- $\underline{\text{(g)}}$  (h) Enter into a cooperative agreement with the Medicaid Fraud Division as prescribed under s. 731(e)(2)(B) of the Older Americans Act.
- (h)(i) Prepare an annual report describing the activities carried out by the office, the state council, the districts and the local councils in the year for which the report is prepared. The state ombudsman shall submit the report to the secretary, the United States Assistant Secretary for Aging, the Governor, the President of the Senate, the Speaker of the House of Representatives, the Secretary of Children and Families, and the Secretary of the Agency for Health Care Administration at least 30 days before the convening of the regular session of the Legislature. The secretary shall in turn submit the report to the United States Assistant Secretary for Aging, the Governor, the President of the Senate, the Speaker of the House of

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Representatives, the Secretary of Children and Families, and the Secretary of Health Care Administration. The report must shall, at a minimum:

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- 1. Contain and analyze data collected concerning complaints about and conditions in long-term care facilities and the disposition of such complaints.
  - 2. Evaluate the problems experienced by residents.
- 3. Analyze the successes of the State Long-Term Care Ombudsman Program ombudsman program during the preceding year, including an assessment of how successfully the program has carried out its responsibilities under the Older Americans Act.
- 4. Provide recommendations for policy, regulatory, and statutory changes designed to solve identified problems; resolve residents' complaints; improve residents' lives and quality of care; protect residents' rights, health, safety, and welfare; and remove any barriers to the optimal operation of the State Long-Term Care Ombudsman Program.
- 5. Contain recommendations from the State Long-Term Care Ombudsman Council regarding program functions and activities and recommendations for policy, regulatory, and statutory changes designed to protect residents' rights, health, safety, and welfare.
- 6. Contain any relevant recommendations from the representatives of the State Long-Term Care Ombudsman Program local councils regarding program functions and activities.

Section 5. Section 400.0067, Florida Statutes, is amended to read:

400.0067 State Long-Term Care Ombudsman Council; duties; membership.-

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320	(1) There is created within the Office of State Long-Term
321	Care Ombudsman Program, the State Long-Term Care Ombudsman
322	Council.
323	(2) The State Long-Term Care Ombudsman Council shall:

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- (2) The State Long-Term Care Ombudsman Council shall:
- 324 (a) Serve as an advisory body to assist the state ombudsman in reaching a consensus among districts and local councils on 325 326 issues affecting residents and impacting the optimal operation 327 of the program.
  - (b) Serve as an appellate body in receiving from the districts or local councils complaints not resolved at the district or local level. Any individual member or members of the state council may enter any long-term care facility involved in an appeal, pursuant to the conditions specified in s. 400.0074(2).
  - (c) Assist the ombudsman to discover, investigate, and determine the existence of abuse or neglect in any long-term care facility, and work with the adult protective services program as required in ss. 415.101-415.113.
  - (d) Assist the ombudsman in eliciting, receiving, responding to, and resolving complaints made by or on behalf of residents.
  - (e) Elicit and coordinate state, district, local, and voluntary organizational assistance for the purpose of improving the care received by residents.
  - (f) Assist the state ombudsman in preparing the annual report described in s. 400.0065.
  - (3) The State Long-Term Care Ombudsman Council consists shall be composed of one active certified ombudsman from each local council in a district member elected by each local council

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plus three at-large members appointed by the Governor.

- (a) Each local council <u>in a district must select</u> shall elect by majority vote a representative <u>of its choice to serve</u> from among the council members to represent the interests of the <u>local council</u> on the state council. A <u>local council chair may not serve as the representative of the local council on the state council.</u>
- (b)1. The <u>state ombudsman</u> <u>secretary</u>, <u>after consulting with</u> <u>the ombudsman</u>, shall submit to the <u>secretary Governor</u> a list of <u>individuals</u> <u>persons</u> recommended for appointment to the at-large positions on the state council. The list <u>may shall</u> not include the name of any <u>individual</u> <u>person</u> who is currently serving <u>in a</u> district on a <u>local council</u>.
- 2. The  $\underline{\text{secretary}}$  Governor shall appoint three at-large members chosen from the list.
- 3. If the Governor does not appoint an at-large member to fill a vacant position within 60 days after the list is submitted, the secretary, after consulting with the ombudsman, shall appoint an at-large member to fill that vacant position.
- (4)(a)(e)1. All state council members shall serve 3-year terms.
- 2. A member of the state council may not serve more than two consecutive terms.
- 3. A local council may recommend <u>replacement</u> <u>removal</u> of its <u>selected</u> <u>elected</u> representative from the state council <del>by a majority vote</del>. If the council votes to <u>replace</u> <u>remove</u> its representative, the local council chair shall immediately notify the <u>state</u> ombudsman. The <u>secretary shall</u> advise the Governor of the local council's vote upon receiving notice from the

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#### ombudsman.

4. The position of any member missing three state council meetings within a 1-year period without cause may be declared vacant by the <u>state</u> ombudsman. The findings of the <u>state</u> ombudsman regarding cause shall be final and binding.

 $\underline{\text{(b)}}$  5. Any vacancy on the state council shall be filled in the same manner as the original appointment.

 $\underline{\text{(c)}}$  (d)-1. The state council shall elect a chair to serve for a term of 1 year. A chair may not serve more than two consecutive terms.

- 2. The chair shall select a vice chair from among the members. The vice chair shall preside over the state council in the absence of the chair.
- 3. The chair may create additional executive positions as necessary to carry out the duties of the state council. Any person appointed to an executive position shall serve at the pleasure of the chair, and his or her term shall expire on the same day as the term of the chair.
- 4. A chair may be immediately removed from office <u>before</u> prior to the expiration of his or her term by a vote of two-thirds of all state council members present at any meeting at which a quorum is present. If a chair is removed from office <u>before</u> prior to the expiration of his or her term, a replacement chair shall be chosen during the same meeting in the same manner as described in this paragraph, and the term of the replacement chair shall begin immediately. The replacement chair shall serve for the remainder of the term and is eligible to serve two subsequent consecutive terms.

(d) (e) 1. The state council shall meet upon the call of the

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chair or upon the call of the  $\underline{\text{state}}$  ombudsman. The  $\underline{\text{state}}$  council shall meet at least quarterly but may meet more frequently as needed.

- 2. A quorum shall be considered present if more than 50 percent of all active state council members are in attendance at the same meeting.
- 3. The state council may not vote on or otherwise make any decisions resulting in a recommendation that will directly impact the state council, the district, or any local council, outside of a publicly noticed meeting at which a quorum is present.

Section 6. Section 400.0069, Florida Statutes, is amended to read:

400.0069 <u>Long-term care ombudsman districts;</u> local long-term care ombudsman councils; duties; appointment <u>membership</u>.—

- (1) (a) The <u>state</u> ombudsman shall designate <u>districts and</u> <u>each district shall designate</u> local long-term care ombudsman councils to carry out the duties of the State Long-Term Care Ombudsman Program within local communities. Each <u>district</u> <u>local council</u> shall function under the direction of the <u>state</u> ombudsman.
- (b) The <u>state</u> ombudsman shall ensure that there is at least one <u>employee</u> of the department certified as a long-term care <u>ombudsman and a least one</u> local council operating in each district of the department's planning and service areas. The

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436	<pre>state ombudsman may create additional local councils as</pre>
437	necessary to ensure that residents throughout the state have
438	adequate access to State Long-Term Care Ombudsman Program
439	services. The ombudsman, after approval from the secretary,
440	shall designate the jurisdictional boundaries of each local
441	council.
442	(c) Each district shall convene a public meeting every
443	quarter or as needed.
444	(2) The duties of the representatives of the State Long-
445	Term Care Ombudsman Program local councils are to:
446	(a) Provide services to assist in Serve as a third-party
447	mechanism for protecting the health, safety, welfare, and civil
448	and human rights of residents.
449	(b) Discover, investigate, and determine the existence of
450	abuse, or neglect, or exploitation in any long-term care
451	facility and to use the procedures provided for in ss. 415.101-
452	415.113 when applicable.
453	(c) Identify Elicit, receive, investigate, respond to, and
454	resolve complaints made by or on behalf of residents $\underline{\text{relating to}}$
455	actions or omissions by providers of long-term care services,
456	other public agencies, guardians, or representative payees which
457	may adversely affect the health, safety, welfare, or rights of
458	<u>residents</u> .
459	(d) Review and, if necessary, comment on all existing or
460	proposed rules, regulations, and other governmental policies and
461	actions relating to long-term care facilities that may
462	potentially have an effect on the rights, health, safety,
463	welfare, and rights welfare of residents.
464	(e) Review personal property and money accounts of

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residents who are receiving assistance under the Medicaid program pursuant to an investigation to obtain information regarding a specific complaint  $\frac{1}{2}$  or  $\frac{1}{2}$  or

- (f) Recommend that the <u>state</u> ombudsman and the legal advocate seek administrative, legal, and other remedies to protect the health, safety, welfare, and rights of <del>the</del> residents.
- (g) Provide technical assistance for the development of resident and family councils within long-term care facilities.
- $\underline{\mbox{(h)-(g)}}$  Carry out other activities that the  $\underline{\mbox{state}}$  ombudsman determines to be appropriate.
- (3) In order to carry out the duties specified in subsection (2), a representative of the State Long-Term Care Ombudsman Program or a member of a local council is authorized to enter any long-term care facility without notice or first obtaining a warrant; however, subject to the provisions of s. 400.0074(2) may apply regarding notice of a followup administrative assessment.
- (4) Each <u>district and</u> local council shall be composed of <u>ombudsmen members</u> whose primary <u>residences are residence is</u> located within the boundaries of the <u>district</u> <u>local council's jurisdiction</u>.
- (a) Upon good cause shown and with the consent of the ombudsman, the state ombudsman may appoint an ombudsman to another district. The ombudsman shall strive to ensure that each local council include the following persons as members:
- 1. At least one medical or osteopathic physician whose practice includes or has included a substantial number of geriatric patients and who may practice in a long-term care

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494	facility;
495	2. At least one registered nurse who has geriatric
496	experience;
497	<ol><li>At least one licensed pharmacist;</li></ol>
498	4. At least one registered dietitian;
499	5. At least six nursing home residents or representative
500	consumer advocates for nursing home residents;
501	6. At least three residents of assisted living facilities
502	or adult family-care homes or three representative consumer
503	advocates for alternative long-term care facility residents;
504	7. At least one attorney; and
505	8. At least one professional social worker.
506	(b) The following individuals may not be appointed as
507	ombudsmen:
508	1. The owner or representative of a long-term care
509	<u>facility.</u>
510	2. A provider or representative of a provider of long-term
511	care service.
512	3. An employee of the agency.
513	4. An employee of the department, except for staff
514	certified as ombudsmen in the district offices.
515	5. An employee of the Department of Children and Families.
516	6. An employee of the Agency for Persons with Disabilities.
517	(b) In no case shall the medical director of a long-term
518	care facility or an employee of the agency, the department, the
519	Department of Children and Families, or the Agency for Persons
520	with Disabilities serve as a member or as an ex officio member
521	of a council.
522	(5) (a) $\underline{\text{To be appointed as an ombudsman, an individual must:}}$

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1. Individuals wishing to join a local council shall Submit an application to the state ombudsman or his or her designee. The ombudsman shall review the individual's application and advise the secretary of his or her recommendation for approval or disapproval of the candidate's membership on the local council. If the secretary approves of the individual's membership, the individual shall be appointed as a member of the local council.

- Successfully complete a level 2 background screening pursuant to s. 430.0402 and chapter 435.
- (b) The state ombudsman shall approve or deny the appointment of the individual as an ombudsman secretary may rescind the ombudsman's approval of a member on a local council at any time. If the state ombudsman secretary rescinds the approval of a member on a local council, the state ombudsman shall ensure that the individual is immediately removed from the local council on which he or she serves and the individual may no longer represent the State Long-Term Care Ombudsman Program until the state ombudsman secretary provides his or her approval.
- (c) Upon appointment as an ombudsman, the individual may participate in district activities but may not represent the program or conduct any authorized program duties until the individual has completed the initial training specified in s. 400.0091(1) and has been certified by the state ombudsman.
- (d) The state ombudsman may rescind the appointment of an individual as an ombudsman for good cause shown, such as development of a conflict of interest, failure to adhere to the policies and procedures established by the State Long Term Care

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Program, or demonstrative inability to carry out the responsibilities of the State Long Term Care Program. After the appointment is rescinded, the individual may not conduct any duties as an ombudsman and may not represent the State Long-Term Care Ombudsman Program.

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(e) (e) A local council may recommend the removal of one or more of its members by submitting to the <a href="state">state</a> ombudsman a resolution adopted by a two-thirds vote of the members of the council stating the name of the member or members recommended for removal and the reasons for the recommendation. If such a recommendation is adopted by a local council, the local council chair or district <a href="manager">manager</a> coordinator</a> shall immediately report the council's recommendation to the <a href="manager">state</a> ombudsman shall review the recommendation of the local council and advise the <a href="manager">district manager and local council chair</a> secretary of his or her <a href="manager">decision</a> recommendation regarding removal of the council member or members.

- (6) (a) Each local council shall elect a chair for a term of 1 year. There shall be no limitation on the number of terms that an approved member of a local council may serve as chair.
- (b) The chair shall select a vice chair from among the members of the council. The vice chair shall preside over the council in the absence of the chair.
- (c) The chair may create additional executive positions as necessary to carry out the duties of the local council. Any person appointed to an executive position shall serve at the pleasure of the chair, and his or her term shall expire on the same day as the term of the chair.
  - (d) A chair may be immediately removed from office prior to

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the expiration of his or her term by a vote of two-thirds of the members of the local council. If any chair is removed from office <a href="https://example.com/before">before</a> prior to the expiration of his or her term, a replacement chair shall be elected during the same meeting, and the term of the replacement chair shall begin immediately. The replacement chair shall serve for the remainder of the term of the person he or she replaced.

- (7) Each local council shall meet upon the call of its chair or upon the call of the ombudsman. Each local council shall meet at least once a month but may meet more frequently if necessary.
- (8) An ombudsman may not A member of a local council shall receive no compensation but shall, with approval from the state ombudsman, be reimbursed for travel expenses both within and outside the jurisdiction of the local council in accordance with the provisions of s. 112.061.
- (9) A representative of the State Long-Term Care Ombudsman Program may The local councils are authorized to call upon appropriate state agencies of state government for such professional assistance as may be needed in the discharge of his or her their duties, and such. All state agencies shall cooperate with the local councils in providing requested information and agency representation at council meetings.

Section 7. Section 400.0070, Florida Statutes, is amended to read:

400.0070 Conflicts of interest.-

- (1) A representative of the State Long-Term Care Ombudsman Program may The ombudsman shall not:
  - (a) Have a direct involvement in the licensing or

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610	certification of, or an ownership or investment interest in, a
611	long-term care facility or a provider of a long-term care
612	service.
613	(b) Be employed by, or participate in the management of, a
614	long-term care facility.
615	(c) Receive, or have a right to receive, directly or
616	indirectly, remuneration, in cash or in kind, under a
617	compensation agreement with the owner or operator of a long-term
618	care facility.
619	(2) Each representative of the State Long-Term Care
620	Ombudsman Program employee of the office, each state council
621	member, and each local council member shall certify that he or
622	she <u>does not have a</u> has no conflict of interest.
623	(3) The department, in consultation with the state
624	<pre>ombudsman, shall define by rule:</pre>
625	(a) Situations that constitute a person having a conflict
626	of interest $\underline{\text{which}}$ $\underline{\text{tha}}\text{t}$ could materially affect the objectivity
627	or capacity of <u>an individual</u> a person to serve <u>as a</u>
628	representative of the State Long-Term Care Ombudsman Program
629	while carrying out the purposes of the State Long-Term Care
630	Program as specified in this part on an ombudsman council, or as
631	an employee of the office, while carrying out the purposes of
632	the State Long-Term Care Ombudsman Program as specified in this
633	part.
634	(b) The procedure by which $\underline{\text{an individual}}$ $\underline{\text{a person}}$ listed in
635	subsection (2) $\underline{\text{must}}$ $\underline{\text{shall}}$ certify that he or she $\underline{\text{does not have a}}$
636	has no conflict of interest.
637	Section 8. Section 400.0071, Florida Statutes, is amended
638	to read:

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39	400.0071 State Long-Term Care Ombudsman Program complaint
340	procedures.—The department, in consultation with the state
341	<pre>ombudsman, shall adopt rules implementing state and local</pre>
42	complaint procedures. The rules must include procedures for
343	receiving, investigating, identifying, and resolving complaints
44	concerning the health, safety, welfare, and rights of
45	<u>residents.</u> ÷
46	(1) Receiving complaints against a long-term care facility
47	or an employee of a long-term care facility.
48	(2) Conducting investigations of a long-term care facility
49	or an employee of a long-term care facility subsequent to
550	receiving a complaint.
551	(3) Conducting onsite administrative assessments of long-
552	term care facilities.
553	Section 9. Section 400.0073, Florida Statutes, is amended
554	to read:
555	400.0073 State and local ombudsman council investigations.—
556	(1) A representative of the State Long-Term Care Ombudsman
557	$\underline{\text{Program}}$ $\underline{\text{local council}}$ shall $\underline{\text{identify and}}$ investigate, within a
558	reasonable time after a complaint is made, by or on behalf any
559	<pre>complaint of a resident relating to actions or omissions by</pre>
60	providers or representatives of providers of long-term care
61	services, other public agencies, guardians, or representative
62	payees which may adversely affect the health, safety, welfare,
63	or rights of residents., a representative of a resident, or any
64	other credible source based on an action or omission by an
65	administrator, an employee, or a representative of a long term
66	care facility which might be:
67	(a) Contrary to law;

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668	(b) Unreasonable, unfair, oppressive, or unnecessarily	
669	discriminatory, even though in accordance with law;	
670	(c) Based on a mistake of fact;	
671	(d) Based on improper or irrelevant grounds;	
672	(e) Unaccompanied by an adequate statement of reasons;	
673	(f) Performed in an inefficient manner; or	
674	(g) Otherwise adversely affecting the health, safety,	
675	welfare, or rights of a resident.	
676	(2) In an investigation, both the state and local councils	
677	have the authority to hold public hearings.	
678	(2) (3) Subsequent to an appeal from a local council, the	
679	state council may investigate any complaint received by the	
680	local council involving a long-term care facility or a resident.	
681	(3) (4) If a representative of the State Long-Term Care	
682	Ombudsman Program the ombudsman or any state or local council	
683	$\frac{member}{member}$ is not allowed to enter a long-term care facility, the	
684	administrator of the facility shall be considered to have	
685	interfered with a representative of the $\underline{\mathtt{State\ Long-Term\ Care}}$	
686	Ombudsman Program office, the state council, or the local	
687	$\ensuremath{\operatorname{\mathtt{council}}}$ in the performance of official duties as described in s.	
688	400.0083(1) and to have $\underline{\text{violated}}$ committed a violation of this	
689	part. The $\underline{\text{representative of the State Long-Term Care Ombudsman}}$	
690	<pre>Program ombudsman shall report a facility's refusal to allow</pre>	
691	entry to the state ombudsman or his or her designee, who shall	
692	$\underline{\text{report the incident to the}}$ agency, and the agency shall record	
693	the report and take it into consideration when determining	
694	actions allowable under s. 400.102, s. 400.121, s. 429.14, s.	
695	429.19, s. 429.69, or s. 429.71.	
696	Section 10 Section 400 0074. Florida Statutes, is amended	

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to read:

 $400.0074 \; Local$  ombudsman council onsite administrative assessments.—

- (1) A representative of the State Long-Term Care Ombudsman Program shall In addition to any specific investigation conducted pursuant to a complaint, the local council shall conduct, at least annually, an onsite administrative assessment of each nursing home, assisted living facility, and adult family-care home within its jurisdiction. This administrative assessment must be resident-centered and must shall focus on factors affecting the rights, health, safety, and welfare of the residents. Each local council is encouraged to conduct a similar onsite administrative assessment of each additional long-term care facility within its jurisdiction.
- (2) An onsite administrative assessment conducted by a local council shall be subject to the following conditions:
- (a) To the extent possible and reasonable, the administrative assessment may assessments shall not duplicate the efforts of the agency surveys and inspections of long-term care facilities conducted by state agencies under part II of this chapter and parts I and II of chapter 429.
- (b) An administrative assessment shall be conducted at a time and for a duration necessary to produce the information required to complete the assessment carry out the duties of the local council.
- (c) Advance notice of an administrative assessment may not be provided to a long-term care facility, except that notice of followup assessments on specific problems may be provided.
  - (d) A representative of the State Long-Term Care Ombudsman

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726	Program local council member physically present for the
727	administrative assessment $\underline{\text{must}}$ $\underline{\text{shall}}$ identify himself or herself
728	to the administrator and eite the specific statutory authority
729	for his or her assessment of the facility or his or her
730	designee.
731	(e) An administrative assessment may not unreasonably
732	interfere with the programs and activities of residents.
733	(f) A representative of the State Long-Term Care Ombudsman
734	Program local council member may not enter a single-family
735	residential unit within a long-term care facility during an
736	administrative assessment without the permission of the resident
737	or the representative of the resident.
738	(g) An administrative assessment must be conducted in a
739	manner that <u>does not impose an</u> will impose no unreasonable
740	burden on a long-term care facility.
741	(3) Regardless of jurisdiction, the $\underline{\text{state}}$ ombudsman may
742	authorize a state or local council member to assist another
743	local council to perform the administrative assessments
744	described in this section.
745	(4) An onsite administrative assessment may not be

accomplished by forcible entry. However, if a representative of the State Long-Term Care Ombudsman Program the ombudsman or a state or local council member is not allowed to enter a long-term care facility, the administrator of the facility shall be considered to have interfered with a representative of the State Long-Term Care Ombudsman Program office, the state council, or the local council in the performance of official duties as described in s. 400.0083(1) and to have committed a violation of this part. The representative of the State Long-Term Care

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Ombudsman Program ombudsman shall report the refusal by a facility to allow entry to the state ombudsman or his or her designee, who shall report the incident to the agency, and the agency shall record the report and take it into consideration when determining actions allowable under s. 400.102, s. 400.121, s. 429.14, s. 429.19, s. 429.69, or s. 429.71.

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(5) The department, in consultation with the state ombudsman, may adopt rules implementing procedures for conducting onsite administrative assessments of long-term care facilities.

Section 11. Section 400.0075, Florida Statutes, is amended

400.0075 Complaint notification and resolution procedures.-

(1) (a) Any complaint or problem verified by a representative of the State Long-Term Care Ombudsman Program an ombudsman council as a result of an investigation which is determined by the local council to require remedial action may or onsite administrative assessment, which complaint or problem is determined to require remedial action by the local council, shall be identified and brought to the attention of the longterm care facility administrator subject to the confidentiality provisions of s. 400.0077 in writing. Upon receipt of the information such document, the administrator, with the concurrence of the representative of the State Long-Term Care Ombudsman Program <del>local council chair</del>, shall establish target dates for taking appropriate remedial action. If, by the target date, the remedial action is not completed or forthcoming, the representative of the State Long-Term Care Ombudsman Program may extend the target date if there is reason to believe such action

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784	would facilitate the resolution of the complaint, or the
785	representative of the State Long-Term Care Ombudsman Program may
786	refer the complaint to the district manager who may refer the
787	<pre>complaint to the state council.</pre>
788	obtaining approval from the ombudsman and a majority of the
789	members of the local council:
790	1. Extend the target date if the chair has reason to
791	believe such action would facilitate the resolution of the
792	complaint.
793	2. In accordance with s. 400.0077, publicize the complaint,
794	the recommendations of the council, and the response of the
795	long term care facility.
796	3. Refer the complaint to the state council.
797	(b) If the $\underline{\text{representative of the State Long-Term Care}}$
798	Ombudsman Program determines local council chair believes that
799	the health, safety, welfare, or rights of $\underline{a}$ the resident are in
800	imminent danger, the representative of the State Long-Term Care
801	Ombudsman Program must immediately the chair shall notify the
802	district manager and local council chair. ombudsman or legal
803	advocate, who, The district manager or local council chair,
804	after verifying that such imminent danger exists, $\underline{\text{must notify}}$
805	the appropriate state agencies, including law enforcement
806	agencies, the state ombudsman, and the legal advocate to ensure
807	the protection of shall seek immediate legal or administrative
808	remedies to protect the resident.
809	(c) If the $\underline{\text{state}}$ ombudsman $\underline{\text{or legal advocate}}$ has reason to

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believe that the long-term care facility or an employee of the

facility has committed a criminal act, the state ombudsman or

legal advocate shall provide the local law enforcement agency

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with the relevant information to initiate an investigation of the case.

- (2) (a) Upon referral from a <u>district or</u> local council, the state <u>ombudsman or his or her designee</u> <u>council</u> shall assume the responsibility for the disposition of the complaint. If a long-term care facility fails to take action <u>to resolve or remedy the on a complaint by the state council</u>, the state <u>ombudsman council</u> may, <u>after obtaining approval from the ombudsman and a majority of the state council members</u>:
- (a)1. In accordance with s. 400.0077, publicize the complaint, the recommendations of the local or state council, and the response of the long-term care facility.
- (b) 2. Recommend to the department and the agency a series of facility reviews pursuant to s. 400.19, s. 429.34, or s. 429.67 to ensure correction and nonrecurrence of <u>the</u> conditions that <u>gave</u> give rise to <u>the complaint</u> complaints against <u>the</u> a long-term care facility.
- $\underline{\text{(c)}}$  3. Recommend to the department and the agency that the long-term care facility no longer receive payments under any state assistance program, including Medicaid.
- $\underline{(d)}\,4.$  Recommend to the department and the agency that procedures be initiated for  $\underline{action\ against}\ \underline{revocation\ of}$  the long-term care facility's license in accordance with chapter 120.
- (b) If the state council chair believes that the health, safety, welfare, or rights of the resident are in imminent danger, the chair shall notify the ombudsman or legal advocate, who, after verifying that such imminent danger exists, shall seek immediate legal or administrative remedies to protect the

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842	resident.
843	(3) (c) If the state ombudsman, after consultation with the
844	<pre>legal advocate, has reason to believe that the long-term care</pre>
845	facility or an employee of the facility has committed a criminal
846	act, the $\underline{\text{state}}$ ombudsman shall provide $\underline{\text{the}}$ local law enforcement
847	agency with the relevant information to initiate an
848	investigation of the case.
849	Section 12. Section 400.0078, Florida Statutes, is amended
850	to read:
851	400.0078 Citizen access to State Long-Term Care Ombudsman
852	Program services
853	(1) The office shall establish a statewide toll-free
854	telephone number <u>and e-mail address</u> for receiving complaints
855	concerning matters adversely affecting the health, safety,
856	welfare, or rights of residents.
857	(2) Every resident or representative of a resident shall
858	receive, Upon admission to a long-term care facility, each
859	resident or representative of a resident must receive
860	information regarding:
861	(a) The purpose of the State Long-Term Care Ombudsman
862	Program <sub>T</sub> :
863	(b) The statewide toll-free telephone number and e-mail
864	address for receiving complaints: - and
865	(c) Information that retaliatory action cannot be taken
866	against a resident for presenting grievances or for exercising
867	any other resident rights.
868	(d) Other relevant information regarding how to contact
869	representatives of the State Long Term Care Ombudsman Program
870	the program.

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872 Residents or their representatives must be furnished additional
873 copies of this information upon request.

Section 13. Section 400.0079, Florida Statutes, is amended to read:

400.0079 Immunity.-

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- (1) Any person making a complaint pursuant to this part who does so in good faith shall be immune from any liability, civil or criminal, that otherwise might be incurred or imposed as a direct or indirect result of making the complaint.
- (2) Representatives of the State Long-Term Care Ombudsman
  Program are The ombudsman or any person authorized by the
  ombudsman to act on behalf of the office, as well as all members
  of the state and local councils, shall be immune from any
  liability, civil or criminal, that otherwise might be incurred
  or imposed during the good faith performance of official duties.

Section 14. Section 400.0081, Florida Statutes, is amended to read:

400.0081 Access to facilities, residents, and records.-

- (1) A long-term care facility shall provide <u>representatives</u> of the State Long-Term Care Program with the office, the state council and its members, and the local councils and their members access to:
- (a) Any portion of The long-term care facility and  $\underline{\text{its}}$   $\underline{\text{residents}}$  any resident as necessary to investigate or resolve a  $\underline{\text{complaint}}$ .
- (b) <u>Where appropriate</u>, medical and social records of a resident for review as necessary to investigate or resolve a complaint, if:

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900	1. The representative of the State Long-Term Care Ombudsman
901	Program office has the permission of the resident or the legal
902	representative of the resident; or
903	2. The resident is unable to consent to the review and $\underline{\text{does}}$
904	<pre>not have a has no legal representative.</pre>
905	(c) Medical and social records of $\underline{a}$ the resident as
906	necessary to investigate or resolve a complaint, if:
907	1. A legal representative or guardian of the resident
908	refuses to give permission;
909	2. The $\underline{\text{representative of the State Long-Term Care Ombudsman}}$
910	$\underline{ t Program}$ office has reasonable cause to believe that the $\underline{ t legal}$
911	representative or guardian is not acting in the best interests
912	of the resident; and
913	3. The $\underline{\text{representative of the State Long-Term Care Ombudsman}}$
914	Program state or local council member obtains the approval of
915	the <u>state</u> ombudsman.
916	(d) $\underline{\text{Access to}}$ $\underline{\text{The}}$ administrative records, policies, and
917	documents to which residents or the general public have access.
918	(e) Upon request, copies of all licensing and certification
919	records maintained by the state with respect to a long-term care
920	facility.
921	(2) The department, in consultation with the $\underline{\text{state}}$
922	ombudsman $\frac{1}{2}$ and $\frac{1}{2}$ the state $\frac{1}{2}$ council, may adopt rules to establish
923	procedures to ensure access to facilities, residents, and
924	records as described in this section.
925	Section 15. Section 400.0083, Florida Statutes, is amended
926	to read:

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(1) A It shall be unlawful for any person, long-term care

400.0083 Interference; retaliation; penalties.-

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facility, or other entity  $\underline{\text{may not}}$  to willfully interfere with a representative of the  $\underline{\text{State Long-Term Care Ombudsman Program}}$  office, the state council, or a local council in the performance of official duties.

- (2)  $\underline{\underline{A}}$  It shall be unlawful for any person, long-term care facility, or other entity  $\underline{may}$  not  $\underline{to}$  knowingly or willfully take action or retaliate against any resident, employee, or other person for filing a complaint with, providing information to, or otherwise cooperating with any representative of the  $\underline{\underline{State}}$  Long  $\underline{\underline{Term-Care}}$  Ombudsman  $\underline{\underline{Program}}$  office, the state council, or a  $\underline{\underline{local}}$  council.
- (3)  $\underline{A}$  Any person, long-term care facility, or other entity that violates this section:
- (a)  $\underline{\text{Is}}$  Shall be—liable for damages and equitable relief as determined by law.
- (b) Commits a misdemeanor of the second degree, punishable as provided in s. 775.083.

Section 16. Section 400.0087, Florida Statutes, is amended to read:

400.0087 Department oversight; funding.-

- (1) The department shall meet the costs associated with the State Long-Term Care Ombudsman Program from funds appropriated to it.
- (a) The department shall include the costs associated with support of the State Long-Term Care Ombudsman Program when developing its budget requests for consideration by the Governor and submittal to the Legislature.
- (b) The department may divert from the federal ombudsman appropriation an amount equal to the department's administrative

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958	cost ratio to cover the costs associated with administering the
959	State Long-Term Care Ombudsman Program. The remaining allotment
960	from the Older Americans Act program shall be expended on direct
961	ombudsman activities.
962	(2) The department shall monitor the State Long-Term Care
963	Ombudsman Program office, the state council, and the local
964	councils to ensure that each is carrying out the duties
965	delegated to it by state and federal law.
966	(3) The department is responsible for ensuring that the
967	State Long-Term Care Ombudsman Program office:
968	(a) Has the objectivity and independence required to
969	qualify it for funding under the federal Older Americans Act.
970	(b) Provides information to public and private agencies,
971	legislators, and others.
972	(c) Provides appropriate training to representatives of the
973	State Long-Term Care Ombudsman Office or of the state or local
974	councils.
975	(d) Coordinates ombudsman services with Disability Rights
976	${\underline{{ t Florida}}}_{m{\ell}}$ the Advocacy Center for Persons with Disabilities and
977	with providers of legal services to residents of long-term care
978	facilities in compliance with state and federal laws.
979	(4) The department shall also:
980	(a) Receive and disburse state and federal funds for
981	purposes that the $\underline{\text{state}}$ ombudsman has formulated in accordance
982	with the Older Americans Act.
983	(b) Whenever necessary, act as liaison between agencies and
984	branches of the federal and state governments and the State
985	Long-Term Care Ombudsman Program.
986	Section 17. Section 400.0089, Florida Statutes, is amended

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to read:

400.0089 Complaint data reports.—The State Long—Term Care

Ombudsman Program office shall maintain a statewide uniform

reporting system to collect and analyze data relating to

complaints and conditions in long-term care facilities and to

residents for the purpose of identifying and resolving

complaints significant problems. The office shall publish

quarterly and make readily available Information pertaining to

the number and types of complaints received by the State Long—

Term Care Ombudsman Program shall be published quarterly and

made readily available and shall include such information in the

annual report required under s. 400.0065.

Section 18. Section 400.0091, Florida Statutes, is amended to read:

400.0091 Training.—The <u>state</u> ombudsman shall ensure that appropriate training is provided to all <u>representatives of the State Long-Term Care Ombudsman Program <del>employees of the office and to the members of the state and local councils.</del></u>

- (1) All representatives of the State Long-Term Care

  Ombudsman Program state and local council members and employees
  of the office shall be given a minimum of 20 hours of training
  upon employment with the State Long-Term Care Ombudsman Program
  office or appointment as an ombudsman. Ten approval as a state
  or local council member and 10 hours of training in the form of
  continuing education is required annually thereafter.
- (2) The <u>state</u> ombudsman shall approve the curriculum for the initial and continuing education training, which must, at a minimum, address:
  - (a) Resident confidentiality.

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1016	(b) Guardianships and powers of attorney.
1017	(c) Medication administration.
1018	(d) Care and medication of residents with dementia and
1019	Alzheimer's disease.
1020	(e) Accounting for residents' funds.
1021	(f) Discharge rights and responsibilities.
1022	(g) Cultural sensitivity.
1023	(h) Any other topic $\underline{\text{related to residency in a long-term}}$
1024	care facility recommended by the secretary.
1025	(3) An individual No employee, officer, or representative
1026	of the office or of the state or local councils, other than the
1027	$\underline{\mathtt{state}}$ ombudsman, may $\underline{\mathtt{not}}$ hold himself or herself out as a
1028	representative of the State Long-Term Care Ombudsman Program or
1029	conduct any authorized program duty described in this part
1030	unless the $\underline{\text{individual}}$ $\underline{\text{person}}$ has received the training required
1031	by this section and has been certified by the $\underline{\text{state}}$ ombudsman as
1032	qualified to carry out ombudsman activities on behalf of the
1033	office or the state or local councils.
1034	Section 19. Subsection (4) of section 20.41, Florida
1035	Statutes, is amended to read:
1036	20.41 Department of Elderly Affairs.—There is created a
1037	Department of Elderly Affairs.
1038	(4) The department shall administer the State Long-Term
1039	Care Ombudsman Program Council, created by s. 400.0063 400.0067,
1040	and the local long-term care ombudsman councils, created by s.
1041	400.0069 and shall, as required by s. 712 of the federal Older
1042	Americans Act of 1965, ensure that <del>both</del> the <u>State Long Term Care</u>
1043	Ombudsman Program operates state and local long term care
1044	ombudeman councils operate in compliance with the Older

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Americans Act.

Section 20. Subsections (14) through (19) of section 400.021, Florida Statutes, are amended to read:

400.021 Definitions.—When used in this part, unless the context otherwise requires, the term:

(14) "Office" has the same meaning as in s. 400.0060.

(15)(14) "Planning and service area" means the geographic area in which the Older Americans Act programs are administered and services are delivered by the Department of Elderly Affairs.

(16) "Representative of the State Long Term Care Ombudsman Program" has the same meaning as in s. 400.0060.

(17) "Respite care" means admission to a nursing home for the purpose of providing a short period of rest or relief or emergency alternative care for the primary caregiver of an individual receiving care at home who, without home-based care, would otherwise require institutional care.

(18)(16) "Resident care plan" means a written plan developed, maintained, and reviewed not less than quarterly by a registered nurse, with participation from other facility staff and the resident or his or her designee or legal representative, which includes a comprehensive assessment of the needs of an individual resident; the type and frequency of services required to provide the necessary care for the resident to attain or maintain the highest practicable physical, mental, and psychosocial well-being; a listing of services provided within or outside the facility to meet those needs; and an explanation of service goals.

(19) "Resident designee" means a person, other than the owner, administrator, or employee of the facility, designated in

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1074	writing by a resident or a resident's guardian, if the resident
1075	is adjudicated incompetent, to be the resident's representative
1076	for a specific, limited purpose.
1077	(20) (18) "State Long Term Care Ombudsman Program ombudsman
1078	<pre>council" has the same meaning as in s. 400.0060 means the State</pre>
1079	Long-Term Care Ombudsman Council established pursuant to s.
1080	400.0067.
1081	(21) (19) "Therapeutic spa services" means bathing, nail,
1082	and hair care services and other similar services related to
1083	personal hygiene.
1084	Section 21. Paragraph (c) of subsection (1) and subsections
1085	(2), and (3) of section 400.022, Florida Statutes, are amended
1086	to read:
1087	400.022 Residents' rights
1088	(1) All licensees of nursing home facilities shall adopt
1089	and make public a statement of the rights and responsibilities
1090	of the residents of such facilities and shall treat such
1091	residents in accordance with the provisions of that statement.
1092	The statement shall assure each resident the following:
1093	(c) Any entity or individual that provides health, social,
1094	legal, or other services to a resident has the right to have
1095	reasonable access to the resident. The resident has the right to
1096	deny or withdraw consent to access at any time by any entity or
1097	individual. Notwithstanding the visiting policy of the facility,
1098	the following individuals must be permitted immediate access to
1099	the resident:
1100	1. Any representative of the federal or state government,
1101	including, but not limited to, representatives of the Department
1102	of Children and Families, the Department of Health, the Agency

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for Health Care Administration, the Office of the Attorney General, and the Department of Elderly Affairs; any law enforcement officer; any representative of the State Long Term Care Ombudsman Program members of the state or local ombudsman council; and the resident's individual physician.

2. Subject to the resident's right to deny or withdraw consent, immediate family or other relatives of the resident.

The facility must allow representatives of the State Long-Term Care Ombudsman <a href="Program Council">Program Council</a> to examine a resident's clinical records with the permission of the resident or the resident's legal representative and consistent with state law.

(2) The licensee for each nursing home shall orally inform the resident of the resident's rights and provide a copy of the statement required by subsection (1) to each resident or the resident's legal representative at or before the resident's admission to a facility. The licensee shall provide a copy of the resident's rights to each staff member of the facility. Each such licensee shall prepare a written plan and provide appropriate staff training to implement the provisions of this section. The written statement of rights must include a statement that a resident may file a complaint with the agency or state or local ombudsman council. The statement must be in boldfaced type and shall include the name, address, and telephone number and e-mail address of the State Long Term Care Ombudsman Program, the numbers of the local ombudsman council and the Elder Abuse Hotline operated by the Department of Children and Families central abuse hotline where complaints may be lodged.

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(3) Any violation of the resident's rights set forth in this section constitutes shall constitute grounds for action by the agency under the provisions of s. 400.102, s. 400.121, or part II of chapter 408. In order to determine whether the licensee is adequately protecting residents' rights, the licensure inspection of the facility must shall include private informal conversations with a sample of residents to discuss residents' experiences within the facility with respect to rights specified in this section and general compliance with standards, and consultation with the State Long-Term Care Ombudsman Program ombudsman council in the local planning and service area of the Department of Elderly Affairs in which the nursing home is located.

Section 22. Subsections (8), (9), and (11) through (14) of section 400.0255, Florida Statutes, are amended to read:

 $400.0255\ \mbox{Resident}$  transfer or discharge; requirements and procedures; hearings.—

(8) The notice required by subsection (7) must be in writing and must contain all information required by state and federal law, rules, or regulations applicable to Medicaid or Medicare cases. The agency shall develop a standard document to be used by all facilities licensed under this part for purposes of notifying residents of a discharge or transfer. Such document must include a means for a resident to request the local long-term care ombudsman council to review the notice and request information about or assistance with initiating a fair hearing with the department's Office of Appeals Hearings. In addition to any other pertinent information included, the form shall specify the reason allowed under federal or state law that the resident

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is being discharged or transferred, with an explanation to support this action. Further, the form <u>must</u> shall state the effective date of the discharge or transfer and the location to which the resident is being discharged or transferred. The form <u>must</u> shall clearly describe the resident's appeal rights and the procedures for filing an appeal, including the right to request the local ombudsman council to review the notice of discharge or transfer. A copy of the notice must be placed in the resident's clinical record, and a copy must be transmitted to the resident's legal guardian or representative and to the local ombudsman council within 5 business days after signature by the resident or resident designee.

- (9) A resident may request that the <u>State Long-Term Care</u> <u>Ombudsman Program or</u> local ombudsman council review any notice of discharge or transfer given to the resident. When requested by a resident to review a notice of discharge or transfer, the local ombudsman council shall do so within 7 days after receipt of the request. The nursing home administrator, or the administrator's designee, must forward the request for review contained in the notice to the <u>State Long-Term Care Ombudsman Program or</u> local ombudsman council within 24 hours after such request is submitted. Failure to forward the request within 24 hours after the request is submitted shall toll the running of the 30-day advance notice period until the request has been forwarded.
- (11) Notwithstanding paragraph (10)(b), an emergency discharge or transfer may be implemented as necessary pursuant to state or federal law during the period of time after the notice is given and before the time a hearing decision is

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1190	rendered. Notice of an emergency discharge or transfer to the
1191	resident, the resident's legal guardian or representative, and
1192	the State Long-Term Care Ombudsman Program or the local
1193	ombudsman council if requested pursuant to subsection (9) must
1194	be by telephone or in person. This notice shall be given before
1195	the transfer, if possible, or as soon thereafter as practicable
1196	The State Long-Term Care Ombudsman Program or a ${\tt A}$ local
1197	ombudsman council conducting a review under this subsection
1198	shall do so within 24 hours after receipt of the request. The
1199	resident's file must be documented to show who was contacted,
1200	whether the contact was by telephone or in person, and the date
1201	and time of the contact. If the notice is not given in writing,
1202	written notice meeting the requirements of subsection (8) must
1203	be given the next working day.
1204	(12) After receipt of any notice required under this
1205	section, the State Long-Term Care Ombudsman Program or local

- section, the <u>State Long-Term Care Ombudsman Program or</u> local ombudsman council may request a private informal conversation with a resident to whom the notice is directed, and, if known, a family member or the resident's legal guardian or designee, to ensure that the facility is proceeding with the discharge or transfer in accordance with <u>the requirements of</u> this section. If requested, <u>the State Long-Term Care Ombudsman Program or</u> the local ombudsman council shall assist the resident with filing an appeal of the proposed discharge or transfer.
- (13) The following persons must be present at all hearings authorized under this section:
- (a) The resident, or the resident's legal representative or designee.
- (b) The facility administrator, or the facility's legal

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1219 representative or designee. 1220 1221 A representative of the State Long-Term Care Ombudsman Program 1222 or the local long-term care ombudsman council may be present at 1223 all hearings authorized by this section. 1224 (14) In any hearing under this section, the following 1225 information concerning the parties shall be confidential and 1226 exempt from the provisions of s. 119.07(1): 1227 (a) Names and addresses. 1228 (b) Medical services provided. 1229 (c) Social and economic conditions or circumstances. 1230 (d) Evaluation of personal information. 1231 (e) Medical data, including diagnosis and past history of 1232 disease or disability. 1233 (f) Any information received verifying income eligibility 1234 and amount of medical assistance payments. Income information 1235 received from the Social Security Administration or the Internal 1236 Revenue Service must be safeguarded according to the 1237 requirements of the agency that furnished the data. 1238 1239 The exemption created by this subsection does not prohibit 1240 access to such information by the State Long-Term Care Ombudsman 1241 Program or a local long-term care ombudsman council upon 1242 request, by a reviewing court if such information is required to 1243 be part of the record upon subsequent review, or as specified in 1244 s. 24(a), Art. I of the State Constitution. 1245 Section 23. Paragraph (d) of subsection (5) of section 1246 400.162, Florida Statutes, is amended to read:

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400.162 Property and personal affairs of residents.-

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1248 1249 (d) If, at any time during the period for which a license 1250 is issued, a licensee that has not purchased a surety bond or 1251 entered into a self-insurance agreement, as provided in 1252 paragraphs (b) and (c), is requested to provide safekeeping for 1253 the personal funds of a resident, the licensee shall notify the 1254 agency of the request and make application for a surety bond or 1255 for participation in a self-insurance agreement within 7 days 1256 after of the request, exclusive of weekends and holidays. Copies 1257 of the application, along with written documentation of related 1258 correspondence with an insurance agency or group, shall be 1259 maintained by the licensee for review by the agency and the 1260 State Nursing Home and Long-Term Care Facility Ombudsman Program 1261 Council. 1262 Section 24. Subsections (1) and (4) of section 400.19. Florida Statutes, are amended to read: 1263 1264 400.19 Right of entry and inspection.-1265 (1) In accordance with part II of chapter 408, the agency 1266 and any of its duly designated officers officer or employees 1267 employee thereof or a representative of member of the State Long-Term Care Ombudsman Program Council or the local long-term 1268 1269 care ombudsman council shall have the right to enter upon and 1270 into the premises of any facility licensed pursuant to this 1271 part, or any distinct nursing home unit of a hospital licensed 1272 under chapter 395 or any freestanding facility licensed under 1273 chapter 395 which that provides extended care or other long-term 1274 care services, at any reasonable time in order to determine the

chapter 408, and applicable rules in force pursuant thereto. The  $$\operatorname{\textsc{Page}}$$  44 of 59

state of compliance with the provisions of this part, part II of

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agency shall, within 60 days after receipt of a complaint made by a resident or resident's representative, complete its investigation and provide to the complainant its findings and resolution.

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- (4) The agency shall conduct unannounced onsite facility reviews following written verification of licensee noncompliance in instances in which a representative of the State Long-Term Care Ombudsman Program or long-term care ombudsman council, pursuant to ss. 400.0071 and 400.0075, has received a complaint and has documented deficiencies in resident care or in the physical plant of the facility that threaten the health, safety, or security of residents, or when the agency documents through inspection that conditions in a facility present a direct or indirect threat to the health, safety, or security of residents. However, the agency shall conduct unannounced onsite reviews every 3 months of each facility while the facility has a conditional license. Deficiencies related to physical plant do not require followup reviews after the agency has determined that correction of the deficiency has been accomplished and that the correction is of the nature that continued compliance can be reasonably expected.
- Section 25. Subsection (6) and paragraph (c) of subsection (7) of section 400.23, Florida Statutes, are amended to read:
  400.23 Rules; evaluation and deficiencies; licensure
- (6) <u>Before</u> <u>Prior to</u> conducting a survey of the facility, the survey team shall obtain a copy of the local long-term care ombudsman council report on the facility. Problems noted in the report shall be incorporated into and followed up through the

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1306	agency's inspection process. This procedure does not preclude
1307	the $\underline{\texttt{State Long-Term Care Ombudsman Program or}}$ local long-term
1308	care ombudsman council from requesting the agency to conduct a
1309	followup visit to the facility.
1310	(7) The agency shall, at least every 15 months, evaluate
1311	all nursing home facilities and make a determination as to the
1312	degree of compliance by each licensee with the established rules
1313	adopted under this part as a basis for assigning a licensure
1314	status to that facility. The agency shall base its evaluation on
1315	the most recent inspection report, taking into consideration
1316	findings from other official reports, surveys, interviews,
1317	investigations, and inspections. In addition to license
1318	categories authorized under part II of chapter 408, the agency
1319	shall assign a licensure status of standard or conditional to
1320	each nursing home.
1321	(c) In evaluating the overall quality of care and services
1322	and determining whether the facility will receive a conditional
1323	or standard license, the agency shall consider the needs and
1324	limitations of residents in the facility and the results of
1325	interviews and surveys of a representative sampling of
1326	residents, families of residents, <u>representatives of the State</u>
1327	Long-Term Care Ombudsman Program ombudsman council members in
1328	the planning and service area in which the facility is located,
1329	guardians of residents, and staff of the nursing home facility.
1330	Section 26. Paragraph (a) of subsection (3), paragraph (f)
1331	of subsection (5), and subsection (6) of section 400.235,
1332	Florida Statutes, is amended to read:

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400.235 Nursing home quality and licensure status; Gold

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Seal Program.-

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(3) (a) The Gold Seal Program shall be developed and implemented by the Governor's Panel on Excellence in Long-Term Care which shall operate under the authority of the Executive Office of the Governor. The panel shall be composed of three persons appointed by the Governor, to include a consumer advocate for senior citizens and two persons with expertise in the fields of quality management, service delivery excellence, or public sector accountability; three persons appointed by the Secretary of Elderly Affairs, to include an active member of a nursing facility family and resident care council and a member of the University Consortium on Aging; a representative of the State Long-Term Care Ombudsman Program; one person appointed by the Florida Life Care Residents Association; one person appointed by the State Surgeon General; two persons appointed by the Secretary of Health Care Administration; one person appointed by the Florida Association of Homes for the Aging; and one person appointed by the Florida Health Care Association. Vacancies on the panel shall be filled in the same manner as the original appointments.

- (5) Facilities must meet the following additional criteria for recognition as a Gold Seal Program facility:
- (f) Evidence that verified an outstanding record regarding the number and types of substantiated complaints reported to the State Long-Term Care Ombudsman  $\underline{Program}$  Council within the 30 months preceding application for the program.

A facility assigned a conditional licensure status may not qualify for consideration for the Gold Seal Program until after it has operated for 30 months with no class I or class II

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1364	deficiencies and has completed a regularly scheduled relicensure
1365	survey.
1366	(6) The agency, nursing facility industry organizations,
1367	consumers, State Long-Term Care Ombudsman Program Council, and
1368	members of the community may recommend to the Governor
1369	facilities that meet the established criteria for consideration
1370	for and award of the Gold Seal. The panel shall review nominees
1371	and make a recommendation to the Governor for final approval and
1372	award. The decision of the Governor is final and is not subject
1373	to appeal.
1374	Section 27. Subsections (18) through (28) of section
1375	415.102, Florida Statutes, are redesignated as subsections (19)
1376	through and (29), respectively, and a new subsection (18) is
1377	added to that section, to read:
1378	415.102 Definitions of terms used in ss. 415.101-415.113
1379	As used in ss. 415.101-415.113, the term:
1380	(18) "Office" has the same meaning as in s. 400.0060.
1381	Section 28. Paragraph (a) of subsection (1) of section
1382	415.1034, Florida Statutes, is amended to read:
1383	415.1034 Mandatory reporting of abuse, neglect, or
1384	exploitation of vulnerable adults; mandatory reports of death
1385	(1) MANDATORY REPORTING.—
1386	(a) Any person, including, but not limited to, any:
1387	1. Physician, osteopathic physician, medical examiner,
1388	chiropractic physician, nurse, paramedic, emergency medical
1389	technician, or hospital personnel engaged in the admission,
1390	examination, care, or treatment of vulnerable adults;
1391	2. Health professional or mental health professional other
1392	than one listed in subparagraph 1.;

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Practitioner who relies solely on spiritual means for healing;

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- 4. Nursing home staff; assisted living facility staff; adult day care center staff; adult family-care home staff; social worker; or other professional adult care, residential, or institutional staff;
- State, county, or municipal criminal justice employee or law enforcement officer;
- 6. An Employee of the Department of Business and Professional Regulation conducting inspections of public lodging establishments under s. 509.032;
- 7. Florida advocacy council <u>or Disability Rights Florida</u>
  member or <u>a representative of the State Long-Term Care Ombudsman</u>
  Program <del>long-term care ombudsman council member;</del> or
- Bank, savings and loan, or credit union officer, trustee, or employee,

who knows, or has reasonable cause to suspect, that a vulnerable adult has been or is being abused, neglected, or exploited shall immediately report such knowledge or suspicion to the central abuse hotline.

Section 29. Subsection (1) of section 415.104, Florida Statutes, is amended to read:

415.104 Protective investigations of cases of abuse, neglect, or exploitation of vulnerable adults; transmittal of records to state attorney.—

(1) The department shall, upon receipt of a report alleging abuse, neglect, or exploitation of a vulnerable adult, begin within 24 hours a protective investigation of the facts alleged

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586-01501A-15 20157018 1422 therein. If a caregiver refuses to allow the department to begin 1423 a protective investigation or interferes with the conduct of 1424 such an investigation, the appropriate law enforcement agency 1425 shall be contacted for assistance. If, during the course of the 1426 investigation, the department has reason to believe that the 1427 abuse, neglect, or exploitation is perpetrated by a second 1428 party, the appropriate law enforcement agency and state attorney 1429 shall be orally notified. The department and the law enforcement 1430 agency shall cooperate to allow the criminal investigation to 1431 proceed concurrently with, and not be hindered by, the 1432 protective investigation. The department shall make a preliminary written report to the law enforcement agencies 1433 1434 within 5 working days after the oral report. The department 1435 shall, within 24 hours after receipt of the report, notify the 1436 appropriate Florida local advocacy council, or the State Long-Term Care Ombudsman Program long-term care ombudsman council, 1437 1438 when appropriate, that an alleged abuse, neglect, or 1439 exploitation perpetrated by a second party has occurred. Notice 1440 to the Florida local advocacy council or the State Long-Term 1441 Care Ombudsman Program long-term care ombudsman council may be 1442 accomplished orally or in writing and shall include the name and 1443 location of the vulnerable adult alleged to have been abused, 1444 neglected, or exploited and the nature of the report. 1445 Section 30. Subsection (8) of section 415.1055, Florida 1446 Statutes, is amended to read: 1447 415.1055 Notification to administrative entities .-1448 (8) At the conclusion of a protective investigation at a 1449 facility, the department shall notify either the Florida local

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advocacy council or the State Long-Term Care Ombudsman Program

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or the long-term care ombudsman council of the results of the investigation. This notification must be in writing.

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Section 31. Subsection (2) of section 415.106, Florida Statutes, is amended to read:

415.106 Cooperation by the department and criminal justice and other agencies.—

(2) To ensure coordination, communication, and cooperation with the investigation of abuse, neglect, or exploitation of vulnerable adults, the department shall develop and maintain interprogram agreements or operational procedures among appropriate departmental programs and the State Long-Term Care Ombudsman <a href="Program Council">Program Council</a>, the Florida Statewide Advocacy Council, and other agencies that provide services to vulnerable adults. These agreements or procedures must cover such subjects as the appropriate roles and responsibilities of the department in identifying and responding to reports of abuse, neglect, or exploitation of vulnerable adults; the provision of services; and related coordinated activities.

Section 32. Paragraph (g) of subsection (3) of section 415.107, Florida Statutes, is amended to read:

415.107 Confidentiality of reports and records.-

- (3) Access to all records, excluding the name of the reporter which shall be released only as provided in subsection (6), shall be granted only to the following persons, officials, and agencies:
- (g) Any appropriate official of the Florida advocacy council, State Long-Term Care Ombudsman Program or long-term care ombudsman council investigating a report of known or suspected abuse, neglect, or exploitation of a vulnerable adult.

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20157018 586-01501A-15 1480 Section 33. Present subsections (16) through (26) of 1481 section 429.02, Florida Statutes, are redesignated as 1482 subsections (17) through (27), respectively, present subsections (11) and (20) are amended, and a new subsection (16) is added to 1483 that section to read: 1484 429.02 Definitions.-When used in this part, the term: 1485 1486 (11) "Extended congregate care" means acts beyond those 1487 authorized in subsection (17)  $\frac{(16)}{(16)}$  that may be performed 1488 pursuant to part I of chapter 464 by persons licensed thereunder 1489 while carrying out their professional duties, and other 1490 supportive services which may be specified by rule. The purpose of such services is to enable residents to age in place in a 1491 1492 residential environment despite mental or physical limitations 1493 that might otherwise disqualify them from residency in a 1494 facility licensed under this part. 1495 (16) "Office" has the same meaning as in s. 400.0060. 1496 (17) (16) "Personal services" means direct physical 1497 assistance with or supervision of the activities of daily living 1498 and the self-administration of medication and other similar 1499 services which the department may define by rule. "Personal 1500 services" shall not be construed to mean the provision of medical, nursing, dental, or mental health services. 1501 1502 (18) (17) "Physical restraint" means a device which 1503 physically limits, restricts, or deprives an individual of 1504 movement or mobility, including, but not limited to, a half-bed 1505 rail, a full-bed rail, a geriatric chair, and a posey restraint. 1506 The term "physical restraint" shall also include any device 1507 which was not specifically manufactured as a restraint but which

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has been altered, arranged, or otherwise used for this purpose.

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The term shall not include bandage material used for the purpose of binding a wound or injury.

(19)(18) "Relative" means an individual who is the father, mother, stepfather, stepmother, son, daughter, brother, sister, grandmother, grandfather, great-grandmother, great-grandfather, grandson, granddaughter, uncle, aunt, first cousin, nephew, niece, husband, wife, father-in-law, mother-in-law, son-in-law, daughter-in-law, brother-in-law, sister-in-law, stepson, stepdaughter, stepbrother, stepsister, half brother, or half sister of an owner or administrator.

(20)(19) "Resident" means a person 18 years of age or older, residing in and receiving care from a facility.

(21)(20) "Resident's representative or designee" means a person other than the owner, or an agent or employee of the facility, designated in writing by the resident, if legally competent, to receive notice of changes in the contract executed pursuant to s. 429.24; to receive notice of and to participate in meetings between the resident and the facility owner, administrator, or staff concerning the rights of the resident; to assist the resident in contacting the <a href="State Long-Term Care">State Long-Term Care</a>
<a href="Ombudsman Program or local">Ombudsman council</a> if the resident has a complaint against the facility; or to bring legal action on behalf of the resident pursuant to s. 429.29.

(22)(21) "Service plan" means a written plan, developed and agreed upon by the resident and, if applicable, the resident's representative or designee or the resident's surrogate, guardian, or attorney in fact, if any, and the administrator or designee representing the facility, which addresses the unique physical and psychosocial needs, abilities, and personal

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1538	preferences of each resident receiving extended congregate care
1539	services. The plan shall include a brief written description, in
1540	easily understood language, of what services shall be provided,
1541	who shall provide the services, when the services shall be
1542	rendered, and the purposes and benefits of the services.
1543	(23) "Shared responsibility" means exploring the
1544	options available to a resident within a facility and the risks
1545	involved with each option when making decisions pertaining to
1546	the resident's abilities, preferences, and service needs,
1547	thereby enabling the resident and, if applicable, the resident's
1548	representative or designee, or the resident's surrogate,
1549	guardian, or attorney in fact, and the facility to develop a
1550	service plan which best meets the resident's needs and seeks to
1551	improve the resident's quality of life.
1552	(24) "Supervision" means reminding residents to engage
1553	in activities of daily living and the self-administration of
1554	medication, and, when necessary, observing or providing verbal
1555	cuing to residents while they perform these activities.
1556	(25) (24) "Supplemental security income," Title XVI of the
1557	Social Security Act, means a program through which the Federal
1558	Government guarantees a minimum monthly income to every person
1559	who is age 65 or older, or disabled, or blind and meets the
1560	income and asset requirements.
1561	$\underline{\text{(26)}}$ "Supportive services" means services designed to
1562	encourage and assist aged persons or adults with disabilities to
1563	remain in the least restrictive living environment and to
1564	maintain their independence as long as possible.

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(27) (26) "Twenty-four-hour nursing supervision" means

services that are ordered by a physician for a resident whose

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condition requires the supervision of a physician and continued monitoring of vital signs and physical status. Such services shall be: medically complex enough to require constant supervision, assessment, planning, or intervention by a nurse; required to be performed by or under the direct supervision of licensed nursing personnel or other professional personnel for safe and effective performance; required on a daily basis; and consistent with the nature and severity of the resident's condition or the disease state or stage.

Section 34. Subsection (9) of section 429.19, Florida Statutes, is amended to read:

429.19 Violations; imposition of administrative fines; grounds.—

(9) The agency shall develop and disseminate an annual list of all facilities sanctioned or fined for violations of state standards, the number and class of violations involved, the penalties imposed, and the current status of cases. The list shall be disseminated, at no charge, to the Department of Elderly Affairs, the Department of Health, the Department of Children and Families, the Agency for Persons with Disabilities, the area agencies on aging, the Florida Statewide Advocacy Council, and the State Long-Term Care Ombudsman Program and state and local ombudsman councils. The Department of Children and Families shall disseminate the list to service providers under contract to the department who are responsible for referring persons to a facility for residency. The agency may charge a fee commensurate with the cost of printing and postage to other interested parties requesting a copy of this list. This information may be provided electronically or through the

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1596	agency's Internet site.
1597	Section 35. Subsection (8) of section 429.26, Florida
1598	Statutes, is amended to read:
1599	429.26 Appropriateness of placements; examinations of
1600	residents
1601	(8) The Department of Children and Families may require an
1602	examination for supplemental security income and optional state
1603	supplementation recipients residing in facilities at any time
1604	and shall provide the examination whenever a resident's
1605	condition requires it. Any facility administrator; personnel of
1606	the agency, the department, or the Department of Children and
1607	Families; or a representative of the State Long-Term Care
1608	Ombudsman Program long term care ombudsman council member who
1609	believes a resident needs to be evaluated shall notify the
1610	resident's case manager, who shall take appropriate action. A
1611	report of the examination findings shall be provided to the
1612	resident's case manager and the facility administrator to help
1613	the administrator meet his or her responsibilities under
1614	subsection (1).
1615	Section 36. Subsection (2) and paragraph (b) of subsection
1616	(3) of section 429.28, Florida Statutes, are amended to read:
1617	429.28 Resident bill of rights
1618	(2) The administrator of a facility shall ensure that a
1619	written notice of the rights, obligations, and prohibitions set
1620	forth in this part is posted in a prominent place in each
1621	facility and read or explained to residents who cannot read.
1622	This notice $\underline{\text{must}}$ $\underline{\text{shall}}$ include the $\underline{\text{statewide toll-free telephone}}$
1623	$\underline{\text{number and e-mail address of the State Long-Term Care Ombudsman}}$

Program and the telephone number of name, address, and telephone

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numbers of the local ombudsman council and the Elder Abuse Hotline operated by the Department of Children and Families central abuse hotline and, when applicable, the Advocacy Center for Persons with Disabilities, Inc., and the Florida local advocacy council, where complaints may be lodged. The facility must ensure a resident's access to a telephone to call the State Long Term Care Ombudsman Program or local ombudsman council, the Elder Abuse Hotline operated by the Department of Children and Families central abuse hotline, Advocacy Center for Persons with Disabilities, Inc., and the Florida local advocacy council.

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(b) In order to determine whether the facility is adequately protecting residents' rights, the biennial survey shall include private informal conversations with a sample of residents and consultation with the ombudsman council in the <a href="district">district</a> planning and service area in which the facility is located to discuss residents' experiences within the facility.

Section 37. Section 429.34, Florida Statutes, is amended to read:

429.34 Right of entry and inspection.—In addition to the requirements of s. 408.811, <u>a</u> any duly designated officer or employee of the department, the Department of Children and Families, the Medicaid Fraud Control Unit of the Office of the Attorney General, the state or local fire marshal, or a representative of the State Long-Term Care Ombudsman Program or <u>a</u> member of the state or local long-term care ombudsman council may shall have the right to enter unannounced upon and into the premises of any facility licensed <u>under pursuant to</u> this part in order to determine the state of compliance with the provisions

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1654	$\frac{1}{2}$ this part, part II of chapter 408, and applicable rules. Data
1655	collected by the $\underline{\text{State Long-Term Care Ombudsman Program,}}$ $\underline{\text{state}}$
1656	$\frac{\mbox{\ensuremath{\sigma r}}}{\mbox{\ensuremath{\sigma r}}}$ local long-term care ombudsman councils or the state or local
1657	advocacy councils may be used by the agency in investigations
1658	involving violations of regulatory standards.
1659	Section 38. Subsection (2) of section 429.35, Florida
1660	Statutes, is amended to read:
1661	429.35 Maintenance of records; reports
1662	(2) Within 60 days after the date of the biennial
1663	inspection visit required under s. 408.811 or within 30 days
1664	after the date of any interim visit, the agency shall forward
1665	the results of the inspection to the local ombudsman council in
1666	in the district whose planning and service area, as defined in
1667	part II of chapter 400, where the facility is located; to at
1668	least one public library or, in the absence of a public library,
1669	the county seat in the county in which the inspected assisted
1670	living facility is located; and, when appropriate, to the
1671	district Adult Services and Mental Health Program Offices.
1672	Section 39. Subsection (6) of section 429.67, Florida
1673	Statutes, is amended to read:
1674	429.67 Licensure
1675	(6) In addition to the requirements of s. 408.811, access
1676	to a licensed adult family-care home must be provided at
1677	reasonable times for the appropriate officials of the
1678	department, the Department of Health, the Department of Children
1679	and Families, the agency, and the State Fire Marshal, who are
1680	responsible for the development and maintenance of fire, health,
1681	sanitary, and safety standards, to inspect the facility to
1682	assure compliance with these standards. In addition, access to a

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1683 licensed adult family-care home must be provided at reasonable 1684 times to representatives of the State Long Term Care Ombudsman 1685 Program for the local long-term care ombudsman council. 1686 Section 40. Subsection (2) of section 429.85, Florida Statutes, is amended to read: 1687 1688 429.85 Residents' bill of rights.-1689 (2) The provider shall ensure that residents and their 1690 legal representatives are made aware of the rights, obligations, 1691 and prohibitions set forth in this part. Residents must also be 1692 given the statewide toll-free telephone number and e-mail 1693 address of the State Long-Term Care Ombudsman Program, the 1694 telephone number names, addresses, and telephone numbers of the 1695 local ombudsman council and the Elder Abuse Hotline operated by 1696 the Department of Children and Families the central abuse 1697 hotline where they may lodge complaints. 1698 Section 41. This act shall take effect July 1, 2015.

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# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Appropriations Subcommittee on Health and Human Services							
BILL:	CS/CS/SB 296						
INTRODUCER: Governmental Oversight and Accountability Committee; Health Policy Committee Senator Garcia and others						Policy Committee; and	
SUBJECT:	Diabetes Advisory Council						
DATE: March 10		2015	REVISED:				
ANAL	YST	STAFI	F DIRECTOR	REFERENCE		ACTION	
. Lloyd		Stoval	l	HP	Fav/CS		
2. Peacock		McVaney		GO	Fav/CS		
3. Brown		Pigott		AHS			
4.				FP			

## Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

## I. Summary:

CS/CS/SB 296 creates a process for ongoing assessment of the state's diabetes-related activities. The bill directs the Diabetes Advisory Council, in conjunction with the Department of Health (DOH), the Agency for Health Care Administration (AHCA), and the Department of Management Services (DMS), to prepare a report regarding the impact of diabetes on statefunded or operated programs, including Medicaid, the State Group Insurance Program, and public health programs.

The report is due to the Governor, the President of the Senate, and the Speaker of the House of Representatives by January 10 of each odd-numbered year.

The bill also modifies the composition of the Diabetes Advisory Council to include one member from at least three of the medical schools in the state and adds a representative of the American Association of Diabetes Educators to the list of possible members.

The bill has an indeterminate fiscal impact.

The bill provides for an effective date of July 1, 2015.

#### II. Present Situation:

Diabetes is a group of diseases in which the body produces too little insulin,<sup>1</sup> is unable to use insulin efficiently, or both. When diabetes is not controlled, glucose and fats remain in the blood and eventually cause damage to vital organs.

The most common forms of diabetes are:

- **Type 1**: Sometimes known as juvenile diabetes, type 1 is usually first diagnosed in children and adolescents and accounts for about five percent of all diagnosed cases. Type 1 diabetes is an autoimmune disease in which the body's own immune system destroys cells in the pancreas that produce insulin. Type 1 may be caused by genetic, environmental, or other risk factors. At this time, there are no methods to prevent or cure type 1 diabetes, and treatment requires the use of insulin by injection or pump.
- **Type 2**: Sometimes known as adult-onset diabetes, type 2 accounts for about 95 percent of diagnosed diabetes in adults and is usually associated with older age, obesity, lack of physical activity, family history, or a personal history of gestational diabetes. Studies have shown that healthy eating, regular physical activity, and weight loss can prevent or delay the onset of type 2 diabetes or eliminate the symptoms and effects post-onset.
- **Gestational diabetes**: This type of diabetes develops and is diagnosed as a result of pregnancy in 2 to 10 percent of pregnant women. Gestational diabetes can cause health problems during pregnancy for both the child and mother. Children whose mothers have gestational diabetes have an increased risk of developing obesity and type 2 diabetes. <sup>2</sup>

Complications of diabetes include: heart disease, stroke, high blood pressure (hypertension), blindness and other eye problems, kidney disease, nervous system disease, vascular disorders, and amputations. Death rates for heart disease and the risk of stroke are about two to four times higher among adults with diabetes than among those without diabetes. Diabetes and its potential health consequences can be managed through physical activity, diet, self-management training, and, when necessary, medication.<sup>3</sup>

People with "pre-diabetes" are at high risk of developing type 2 diabetes, heart disease, and stroke. Their blood glucose levels are higher than normal but not high enough to be classified as diabetes. Although an estimated 33 percent of adults in the United States have pre-diabetes, less than 10 percent of them report having been told they have the condition. Thus, awareness of the risk is low. People with pre-diabetes who lose five to seven percent of their body weight and get at least 150 minutes per week of moderate physical activity can reduce the risk of developing type 2 diabetes by 58 percent.<sup>4</sup>

<sup>&</sup>lt;sup>1</sup> Insulin is a hormone that allows glucose (sugar) to enter cells and be converted to energy.

<sup>&</sup>lt;sup>2</sup> U.S. Department of Health and Human Services, Centers for Disease Control and Prevention, *Diabetes Report Card*, 1 (2012), *available at* <a href="http://www.cdc.gov/diabetes/pubs/reportcard.htm">http://www.cdc.gov/diabetes/pubs/reportcard.htm</a> (last visited Jan. 20, 2015).

<sup>&</sup>lt;sup>3</sup> U.S. Department of Health and Human Services, Centers for Disease Control and Prevention, *Diabetes Latest* <a href="http://www.cdc.gov/features/diabetesfactsheet/">http://www.cdc.gov/features/diabetesfactsheet/</a> (last visited Jan. 20, 2015).

<sup>&</sup>lt;sup>4</sup> Supra note 2, at 4.

Risk factors for type 2 diabetes include:<sup>5</sup>

- Being over the age of 45;
- Being overweight;
- Having a parent or sibling with type 2 diabetes;
- Having a minority family background;
- Developing gestational diabetes;
- Giving birth to a baby weighing nine pounds or more; and
- Being physically active less than three times per week.

Persons with any of the above risk factors are also at risk of developing pre-diabetes. Individuals with pre-diabetes are five to 15 times more likely to develop type 2 diabetes, heart disease, and stroke. The Centers for Disease Control estimates that as many as one out of every three American adults has pre-diabetes and half of all Americans aged 65 years and older have pre-diabetes.

Minorities have a higher prevalence of diabetes than whites, and some minorities have higher rates of diabetes-related complications and death. Non-Hispanic black, Hispanic, and American Indian/Alaska Native adults are about twice as likely to have diagnosed diabetes as non-Hispanic white adults.<sup>8</sup>

In 2013, the American Diabetes Association released a report updating its earlier studies (2002, 2007) estimating the economic burden of diagnosed diabetes. In 2012, the total estimated cost of diagnosed diabetes in the United States was \$245 billion, including \$176 billion in direct medical costs and \$69 billion in reduced productivity. This represents a 41 percent increase over the 2007 estimate. The largest components of these costs are hospital inpatient care (43 percent) and medications to treat complications (18 percent). People with diagnosed diabetes incur average medical costs of about \$13,700 per year, of which about \$7,900 is attributed to diabetes. Care for people with diagnosed diabetes accounts for more than one in five dollars spent on health care in the United States, and more than half of that is directly attributable to diabetes. Overall, average medical expenses for a person with diabetes are 2.3 times higher than they are for a person without diabetes.<sup>9</sup>

#### **Diabetes in Florida**

Diabetes was the sixth leading cause of death in 2012 in Florida. <sup>10</sup> The prior year, diabetes had been the seventh leading cause of death. As a percent of total deaths in the state, diabetes

<sup>&</sup>lt;sup>5</sup> Florida Department of Health, *Diabetes, Warning Signs and Risk Factors* <a href="http://www.floridahealth.gov/diseases-and-conditions/diabetes/warning-signs.html">http://www.floridahealth.gov/diseases-and-conditions/diabetes/warning-signs.html</a> (last visited Feb. 4, 2015).

<sup>&</sup>lt;sup>6</sup> Florida Department of Health, *Prediabetes, What is Prediabetes?*, <a href="http://www.floridahealth.gov/diseases-and-conditions/diabetes/prediabetes.html">http://www.floridahealth.gov/diseases-and-conditions/diabetes/prediabetes.html</a> (last visited Feb. 4, 2015).

<sup>&</sup>lt;sup>7</sup> *Id*.

<sup>&</sup>lt;sup>8</sup> *Id.* at 1.

<sup>&</sup>lt;sup>9</sup> American Diabetes Association, *Economic Costs of Diabetes in the U.S. in 2012*, Diabetes Care 36: 1033 – 1046, 2013, *available at*, http://care.diabetesjournals.org/content/36/4/1033.full.pdf+html (last visited Jan. 20, 2015).

<sup>&</sup>lt;sup>10</sup> Florida Department of Health, *Florida Mortality Atlas: 2012 Major Causes of Death*, http://www.floridacharts.com/charts/SpecReport.aspx?RepID=7226&tn=33 (last visited Feb. 4, 2015).

accounted for 2.9 percent of all deaths, and over a three-year period (2011-2013), diabetes had an age-adjusted death rate per 100,000 of 19.6 or 15,317 deaths. <sup>11</sup>

Florida's population base also includes large concentrations of groups that have been identified as at risk for diabetes. In 2013, only 35 percent of Floridians were at a healthy weight, with 25 percent identified as obese and the remaining 40 percent classified as overweight. If Floridians follow the current trend, by 2030, almost 60 percent of the population will be obese.

Florida has a number of other demographic characteristics that match the high risk factors, such as:<sup>14</sup>

Risk Factor	Florida Population (2013)
Persons Over Age 65	18.7% of population
Black or African American	16.7% of population
Hispanic or Latino	23.6 % of population
Total FL Population:	19,552,860

## **Diabetes Advisory Council**

The Diabetes Advisory Council (council) has been established to guide statewide policy on diabetes prevention, diagnosis, education, care, treatment, impact, and costs. <sup>15</sup> It serves in an advisory capacity to the DOH, other agencies, and the public. The council consists of 26 members appointed by the governor who have experience related to diabetes. <sup>16</sup> Twenty-one of the members are representatives of a broad range of health and public health-related interests. Current law requires the governor to appoint these 21 members based on specific requirements related to employer, education, or professional relationships. <sup>17</sup> The remaining five members are representatives of the general public, at least three of whom are affected by diabetes. <sup>18</sup> The council meets annually with the state surgeon general to make recommendations regarding the public health aspects of the prevention and control of diabetes. <sup>19</sup>

<sup>&</sup>lt;sup>11</sup> Florida Department of Health, *Florida Charts: Diabetes Deaths - Three Year Trends* <a href="http://www.floridacharts.com/charts/DataViewer/DeathViewer/DeathViewer.aspx?indNumber=0090">http://www.floridacharts.com/charts/DataViewer/DeathViewer/DeathViewer.aspx?indNumber=0090</a> (last visited Feb. 4, 2015).

<sup>&</sup>lt;sup>12</sup> Florida Department of Health, *Healthy Weight - Healthiest Weight Florida*, <a href="http://www.floridahealth.gov/programs-and-services/prevention/healthy-weight/index.html">http://www.floridahealth.gov/programs-and-services/prevention/healthy-weight/index.html</a> (last visited Feb. 4, 2015).

<sup>&</sup>lt;sup>14</sup> United States Census Bureau, *State and County Quick Facts: Florida*, <a href="http://quickfacts.census.gov/qfd/states/12000.html">http://quickfacts.census.gov/qfd/states/12000.html</a> (last visited Feb. 4, 2015).

<sup>&</sup>lt;sup>15</sup> Ch. 1980-62, Laws of Fla. (reinstating the Diabetes Advisory Council into Chapter 381, F.S., pertaining to health.) The council had previously been located under ch. 241, F.S., relating to education and had been repealed by the 1979 Legislature. *See Florida Legislature - 1980 Summary of General Legislation*, p. 145,

http://www.law.fsu.edu/library/collection/FlSumGenLeg/FlSumGenLeg1980.pdf (last visited Feb. 12, 2015).

<sup>&</sup>lt;sup>16</sup> Section 385.203(3), F.S.

<sup>&</sup>lt;sup>17</sup> Section 385.203(3)(b), F.S.

<sup>&</sup>lt;sup>18</sup> Section 385.203(3)(a), F.S.

<sup>&</sup>lt;sup>19</sup> Section 385.203(1)(c), F.S. The 2013 recommendations of the Council are on file with the Senate Health Policy Committee.

#### Florida Diabetes Prevention and Control

The Bureau of Chronic Disease Prevention and Health Promotion (bureau) within the DOH was established in 1998 to improve individual and community health by preventing and reducing the impact of chronic diseases and disabling conditions, including diabetes. Diabetes-related activities of the bureau include:

- Providing support to the Diabetes Advisory Council and the Florida Alliance for Diabetes Prevention and Care:
- Compiling, analyzing, translating, and distributing diabetes data;
- Increasing access to diabetes self-management education;
- Increasing access to diabetes medical care by advocating for the use of community health workers;
- Preventing diabetes in populations disproportionately affected by diabetes;
- Increasing diagnosis and treatment for pre-diabetes; and
- Managing the Insulin Distribution Program.<sup>20</sup>

The Office of Minority Health administers the Closing the Gap grant program, which seeks to improve health outcomes and eliminate racial and ethnic health disparities in Florida by providing grants to increase community-based health promotion and disease prevention activities, including diabetes prevention.<sup>21</sup>

#### Medicaid

Medicaid is a joint program of the federal and state governments that provides health care for low income individuals. Florida's Medicaid program is administered by the AHCA and financed with federal and state funds. Over 3.7 million Floridians are currently enrolled in Medicaid, and the program's estimated expenditures for Fiscal Year 2014-2015, are approximately \$23.3 billion.<sup>22</sup> The statutory authority for the Medicaid program is contained in ch. 409, F.S.

#### **State Group Insurance Program**

Section 110.123, F.S., creates the State Group Insurance Program. As implemented by the DMS, the program offers four types of health plans from which an eligible employee may choose: a standard statewide Preferred Provider Organization (PPO) Plan, a Health Investor PPO Plan, a standard Health Maintenance Organization (HMO) Plan, and a Health Investor HMO Plan. In Fiscal Year 2013-2014, the State Group Insurance Program covered 171,908 members at a cost of \$1.96 billion.<sup>23</sup>

<sup>&</sup>lt;sup>20</sup> Florida Department of Health, *Resource Manual for the Florida Department of Health* (Fiscal Year 2012-2013) (on file with the Senate Committee on Health Policy).

<sup>&</sup>lt;sup>21</sup> Sections 381.7353 – 381.7356, F.S.

<sup>&</sup>lt;sup>22</sup> Office of Economic and Demographic Research, *Social Services Estimating Conference, Medicaid Caseloads and Expenditures, June 27, July 22, and August 4, 2014, Executive Summary,* http://edr.state.fl.us/Content/conferences/medicaid/medsummary.pdf (last visited Jan., 2015).

<sup>&</sup>lt;sup>23</sup> Florida Department of Management Services, Division of State Group Insurance, *State Employees' Group Health Self-Insurance Trust Fund, Report on the Financial Outlook* (January 14, 2015), http://edr.state.fl.us/Content/conferences/healthinsurance/HealthInsuranceOutlook.pdf (last visited February, 27 2015).

# III. Effect of Proposed Changes:

The bill directs the Diabetes Advisory Council, in conjunction with the DOH, the AHCA, and the DMS, to submit a report by January 10 in each odd-numbered year to the Governor, the President of the Senate, and the Speaker of the House of Representatives, regarding the impact of diabetes on state-funded or operated programs. Specifically, the report must include:

- Information on the public health consequences and financial impact of diabetes and its complications on the state, including the number of persons covered by Medicaid and the State Group Insurance Program, and the number of persons impacted by state diabetes programs and activities;
- A description and assessment of the effectiveness of diabetes programs and activities implemented by the agencies, the amount and sources of their funding, and the cost savings they achieve;
- A description of the coordination among the agencies of programs, activities, and communications related to diabetes prevention and treatment; and
- A detailed action plan for reducing and controlling the number of new cases of diabetes, including actions to reduce negative impacts, expected outcomes of the plan, and benchmarks.

The Governor's authority to appoint members to the Diabetes Advisory Council is modified to require the Governor to appoint one member each from at least three of the medical schools in the state, not more than 18 members, and not more than one each from specific employer, education, and professional relationships. In addition, the qualifying relationships for members of the council are expanded to include the American Association of Diabetes Educators.

The bill has an effective date of July 1, 2015.

#### IV. Constitutional Issues:

Α.	Municipality/County	Mandates	Restrictions:
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None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

## V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

## B. Private Sector Impact:

None.

## C. Government Sector Impact:

CS/CS/SB 296 will have no fiscal impact on the DOH in its capacity as staff to support to the Diabetes Advisory Council. While the creation of the biennial report may require significant DOH staff time to generate, the DOH reports that such time may be absorbed within existing resources.<sup>24</sup>

The DMS reports an indeterminate fiscal impact.<sup>25</sup>

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends section 385.203 of the Florida Statutes.

#### IX. Additional Information:

## A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by Health Policy on February 17, 2015:

The committee substitute identifies who *may* serve on the Diabetes Advisory Council rather than *must*, and adds a representative of the American Association of Diabetes Educators to the list of possible members.

#### CS by Governmental Oversight and Accountability on March 4, 2015:

The governor's authority to appoint members to the Diabetes Advisory Council is modified to require the Governor to appoint one member each from at least three of the medical schools in the state, to appoint not more than 18 members, and not more than one each from specific employer, education and professional relationships. In addition, the qualifying relationships for members of the council are expanded to include the American Association of Diabetes Educators.

<sup>&</sup>lt;sup>24</sup> Florida Department of Health, *Senate Bill 296 Analysis* (Jan. 12, 2015) (on file with the Senate Committee on Health Policy).

<sup>&</sup>lt;sup>25</sup> Florida Department of Management Services, *Senate Bill 296 Analysis* (Jan. 9, 2015) (on file with the Senate Committee on Health Policy).

R	Amend	ments.
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None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2015 CS for CS for SB 296

By the Committees on Governmental Oversight and Accountability; and Health Policy; and Senators Garcia and Joyner

585-01922-15 2015296c2

A bill to be entitled

An act relating to the Diabetes Advisory Council;
amending s. 385.203, F.S.; requiring the council, in
conjunction with the Department of Health, the Agency
for Health Care Administration, and the Department of
Management Services, to develop plans to manage,
treat, and prevent diabetes; requiring a report to the
Governor and Legislature; specifying the contents of
the report; adjusting the representation of certain
areas of specialization or institutions in the
membership of the council; adding an organization from
which a representative may be selected to serve as a
council member; providing an effective date.

2.5

2.8

Be It Enacted by the Legislature of the State of Florida:

Section 1. Present paragraph (c) of subsection (1) of section 385.203, Florida Statutes, is redesignated as paragraph (d), and a new paragraph (c) is added to that subsection, and present paragraph (b) of subsection (3) of that section is amended and redesignated as paragraph (c), and a new paragraph (b) is added to that subsection, to read:

385.203 Diabetes Advisory Council; creation; function; membership.—

(1) To guide a statewide comprehensive approach to diabetes prevention, diagnosis, education, care, treatment, impact, and costs thereof, there is created a Diabetes Advisory Council that serves as the advisory unit to the Department of Health, other governmental agencies, professional and other organizations, and

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CODING: Words  $\underline{\textbf{stricken}}$  are deletions; words  $\underline{\textbf{underlined}}$  are additions.

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30 the general public. The council shall:

4.3

- (c) In conjunction with the department, the Agency for
  Health Care Administration, and the Department of Management
  Services, by January 10 of each odd-numbered year, submit to the
  Governor, the President of the Senate, and the Speaker of the
  House of Representatives a report containing the following
  information:
- 1. The public health consequences and financial impact on the state of all types of diabetes and resulting health complications, including the number of persons with diabetes covered by Medicaid, the number of persons with diabetes who are insured by the Division of State Group Insurance, and the number of persons with diabetes who are impacted by state agency diabetes programs and activities.
- 2. A description and an assessment of the effectiveness of the diabetes programs and activities implemented by each state agency, the amount and source of funding for such programs and activities, and the cost savings realized as a result of the implementation of such programs and activities.
- 3. A description of the coordination among state agencies of their respective programs, activities, and communications designed to manage, treat, and prevent all types of diabetes.
- 4. The development of and revisions to a detailed action plan for reducing and controlling the number of new cases of diabetes and identification of proposed action steps to reduce the impact of all types of diabetes, identification of expected outcomes if the plan is implemented, and the establishment of benchmarks for preventing and controlling diabetes.
  - (3) The council shall be composed of 26 citizens of the

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state who have knowledge of, or work in, the area of diabetes mellitus as follows: (b) One member each from at least three of the medical schools in the state. (c) (b) Not more than 18 members and not more than one each Twenty-one members, who must include one representative from among each of the following areas: nursing with diabeteseducator certification; dietary with diabetes educator certification; podiatry; ophthalmology or optometry; psychology; pharmacy; adult endocrinology; pediatric endocrinology; the American Diabetes Association (ADA); the American Association of Diabetes Educators; the Juvenile Diabetes Foundation (JDF); the Florida Academy of Family Physicians; a community health center; a county health department; an <u>ADA-recognized</u> American Diabetes Association recognized community education program; each medical school in the state; an osteopathic medical school; the insurance industry; a Children's Medical Services diabetes

Section 2. This act shall take effect July 1, 2015.

regional program; and an employer.

585-01922-15

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