

The Florida Senate
COMMITTEE MEETING EXPANDED AGENDA
APPROPRIATIONS SUBCOMMITTEE ON HEALTH AND
HUMAN SERVICES
Senator Bean, Chair
Senator Harrell, Vice Chair

MEETING DATE: Wednesday, December 12, 2018
TIME: 3:30—5:00 p.m.
PLACE: 412 Knott

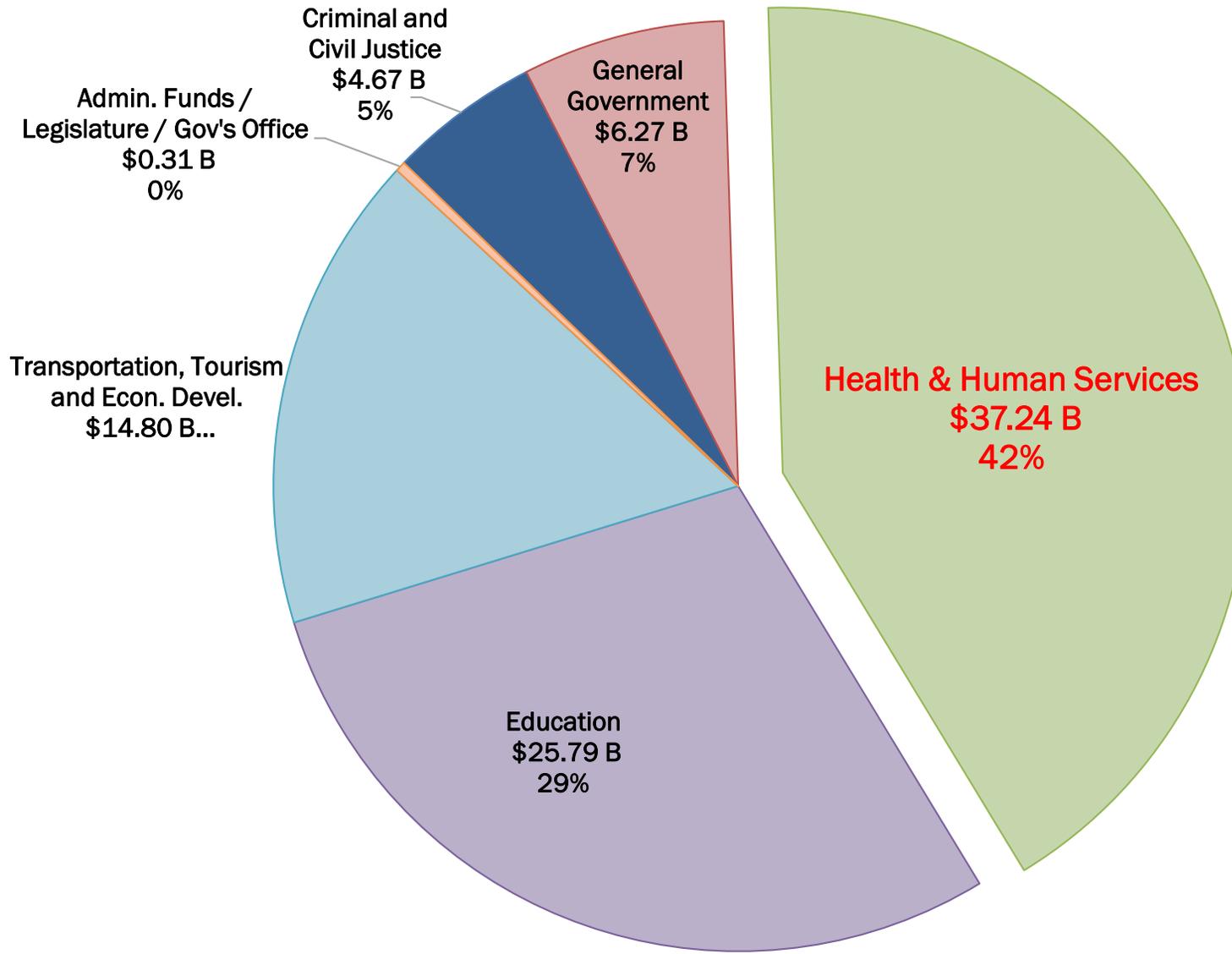
MEMBERS: Senator Bean, Chair; Senator Harrell, Vice Chair; Senators Book, Diaz, Farmer, Flores, Hooper, Passidomo, Rader, and Rouson

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	Subcommittee Overview		Presented
2	Member Discussion		Discussed
3	Presentation on Rollout of New Statewide Medicaid Managed Care Contracts, by the Agency for Health Care Administration		Presented
4	Presentation on Child Welfare Issues, by the Department of Children and Families		Presented
Other Related Meeting Documents			

Appropriations Subcommittee on Health and Human Services Budget Overview

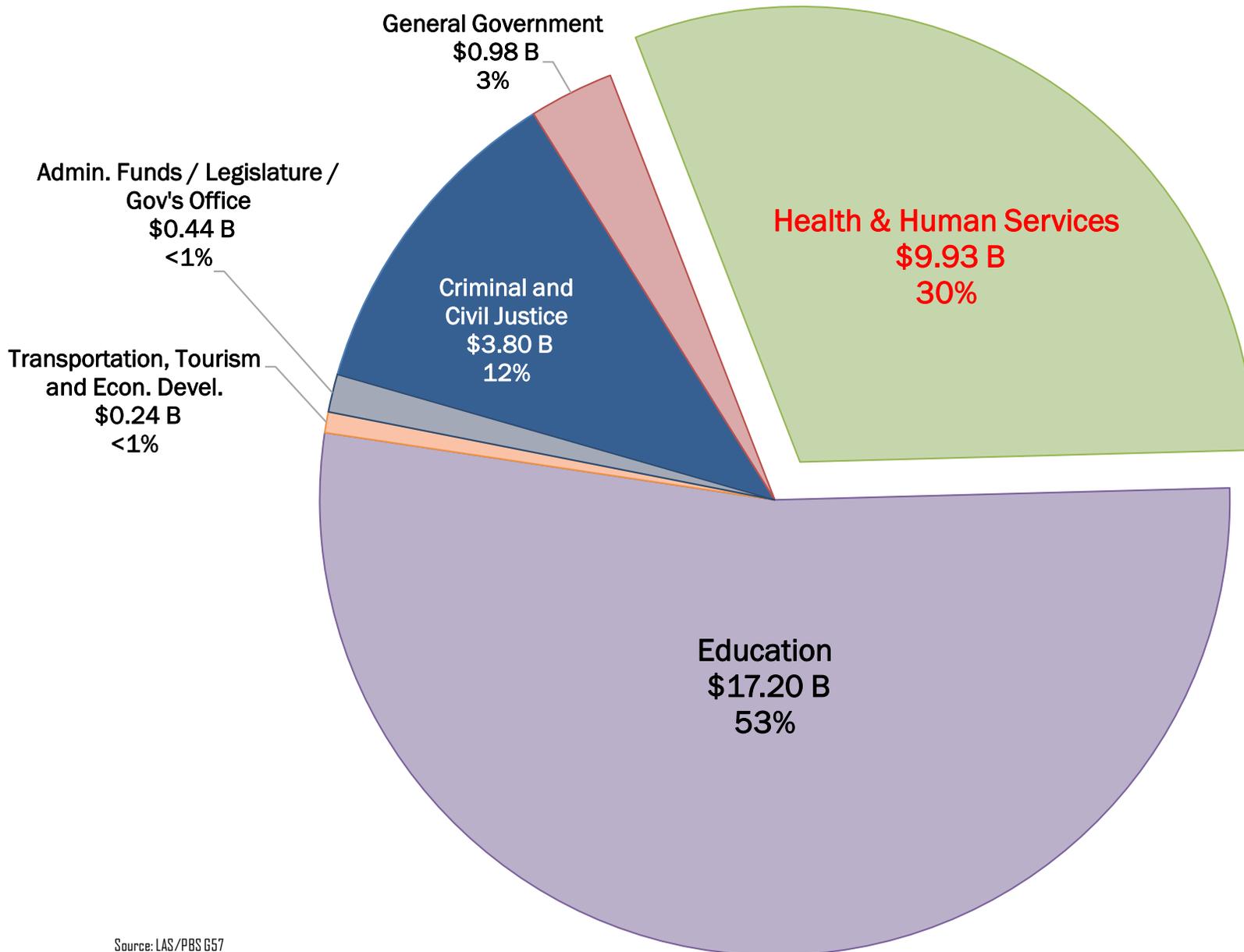
2018-2019

HHS Budget Compared to Total State Budget, \$89.3 Billion FY 2018-19



Source: LAS/PBS G57

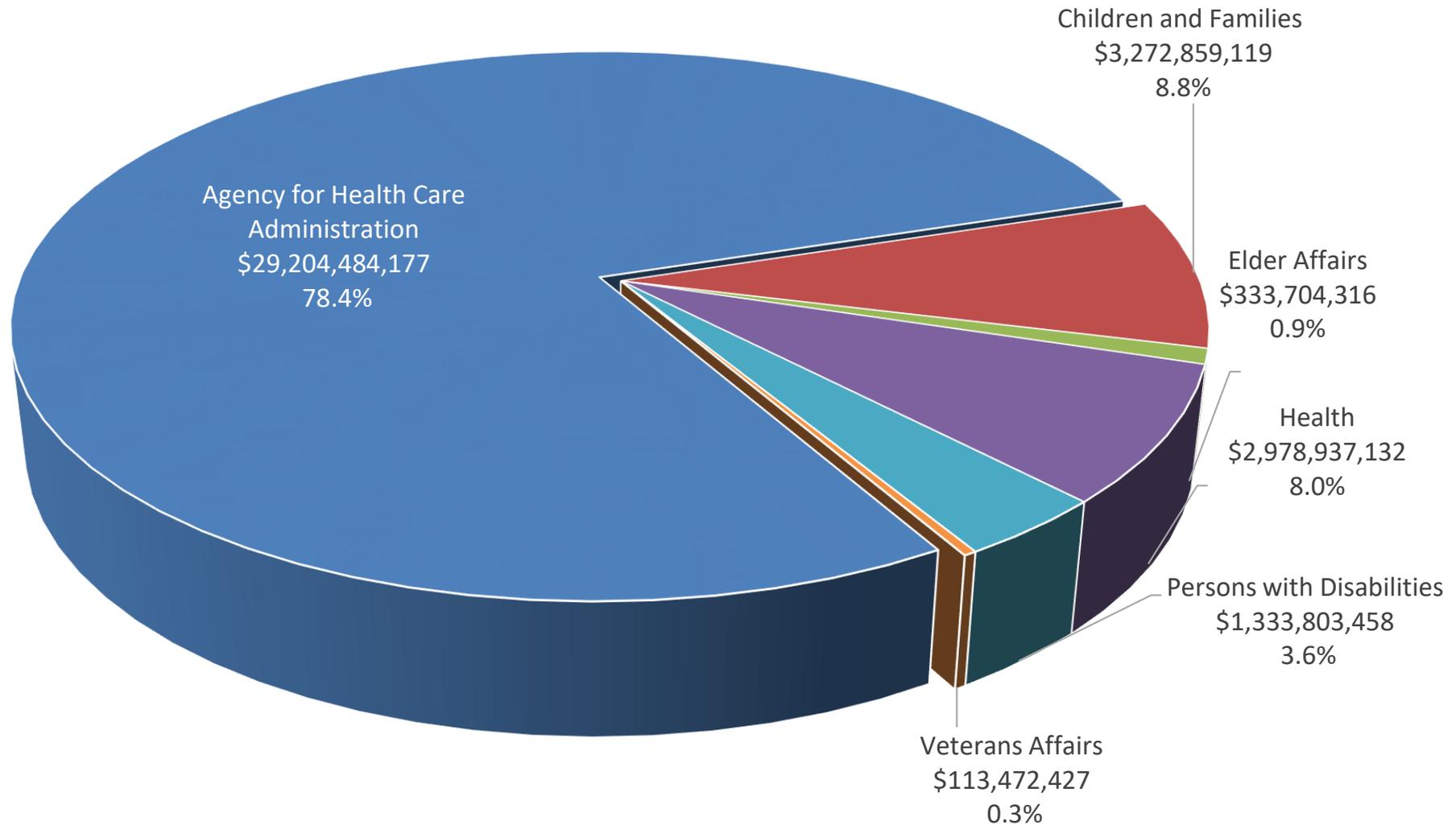
HHS General Revenue Budget Compared to Total State General Revenue Budget FY 2018-19



FY 2018-19 Health and Human Services Appropriations By Agency

\$37.24 Billion

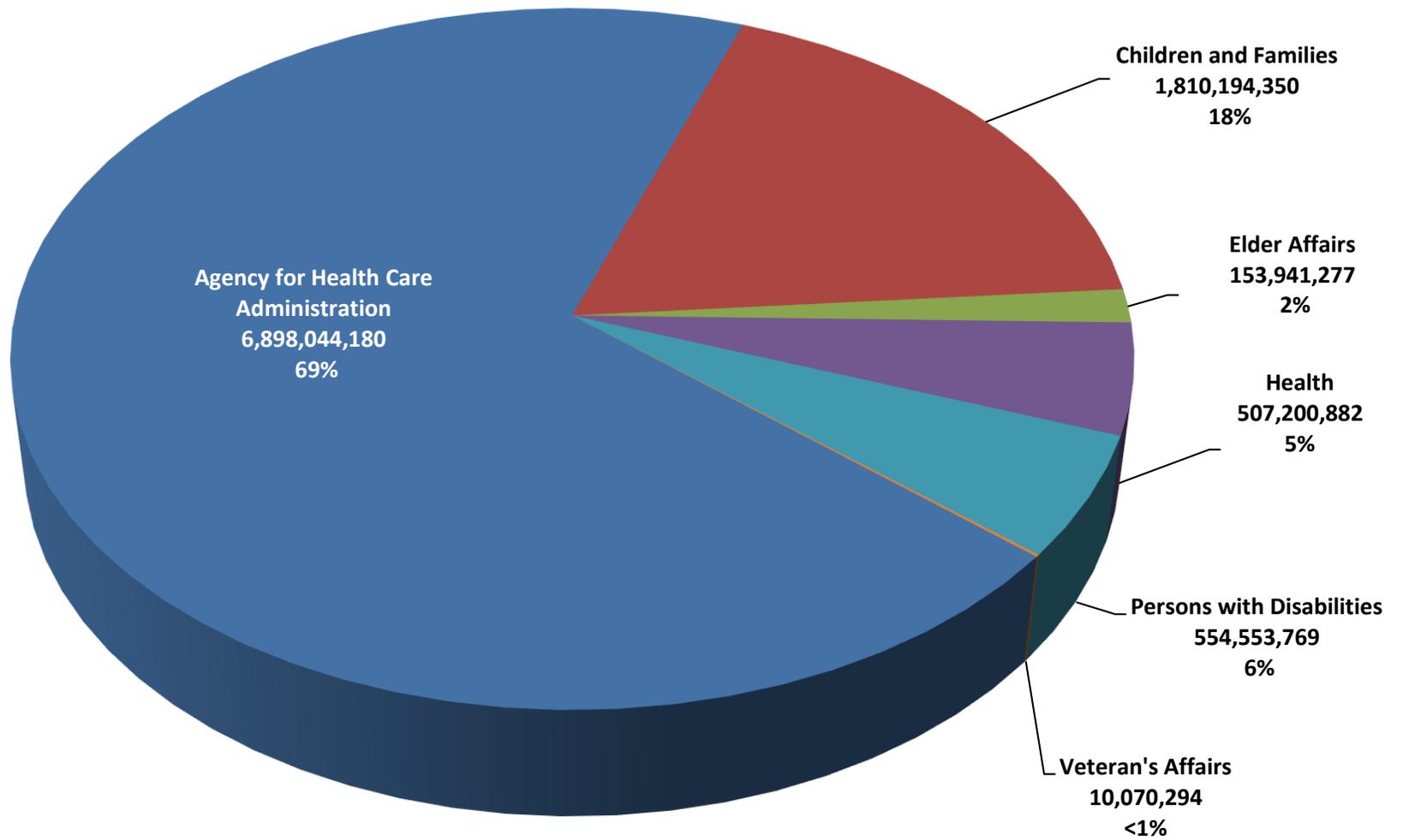
Includes \$423.5 million in nonrecurring funding



FY 2018-19 HHS General Revenue Appropriations By Agency

\$9.9 Billion

Includes \$115.7 million in nonrecurring funding

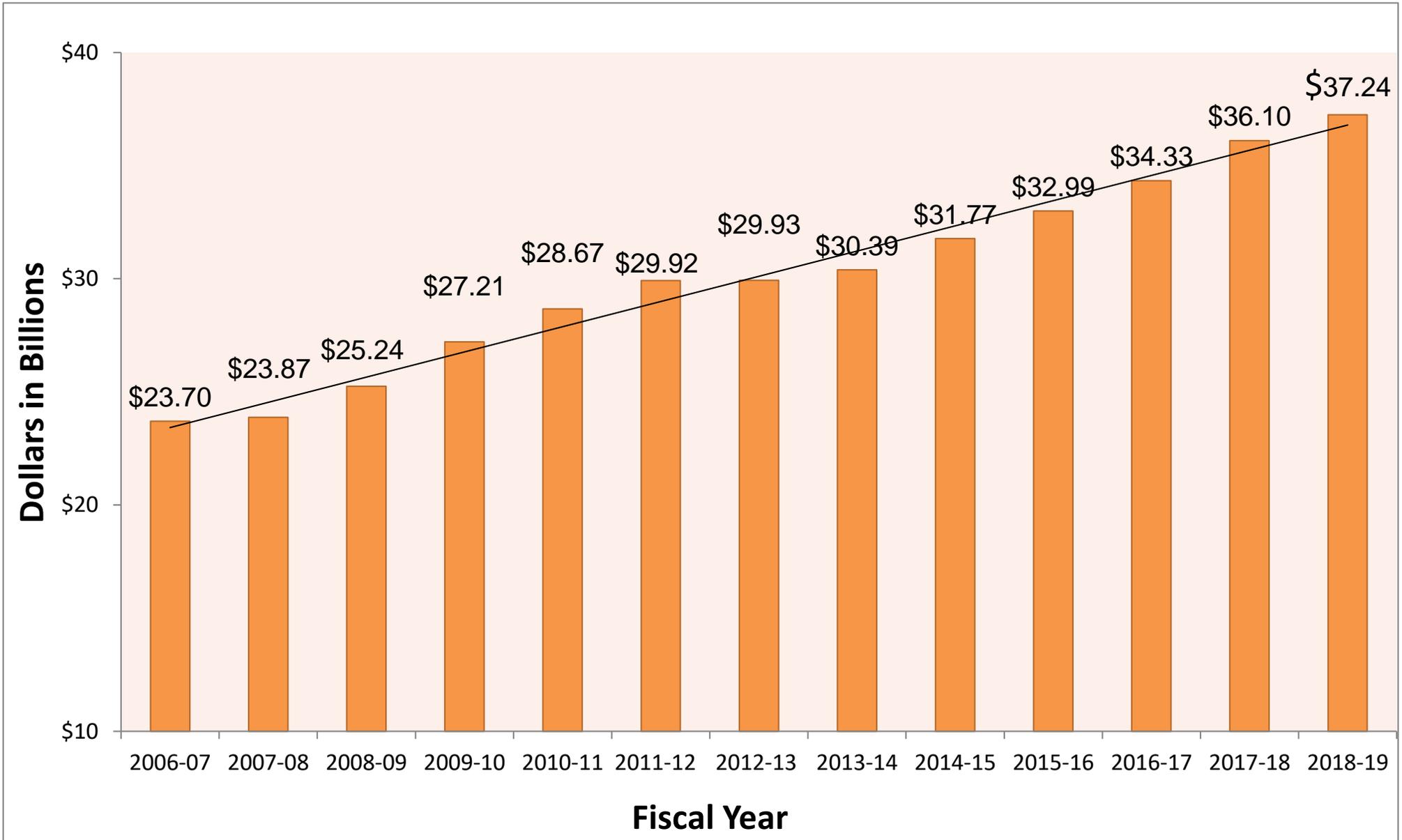


Health & Human Services Appropriations

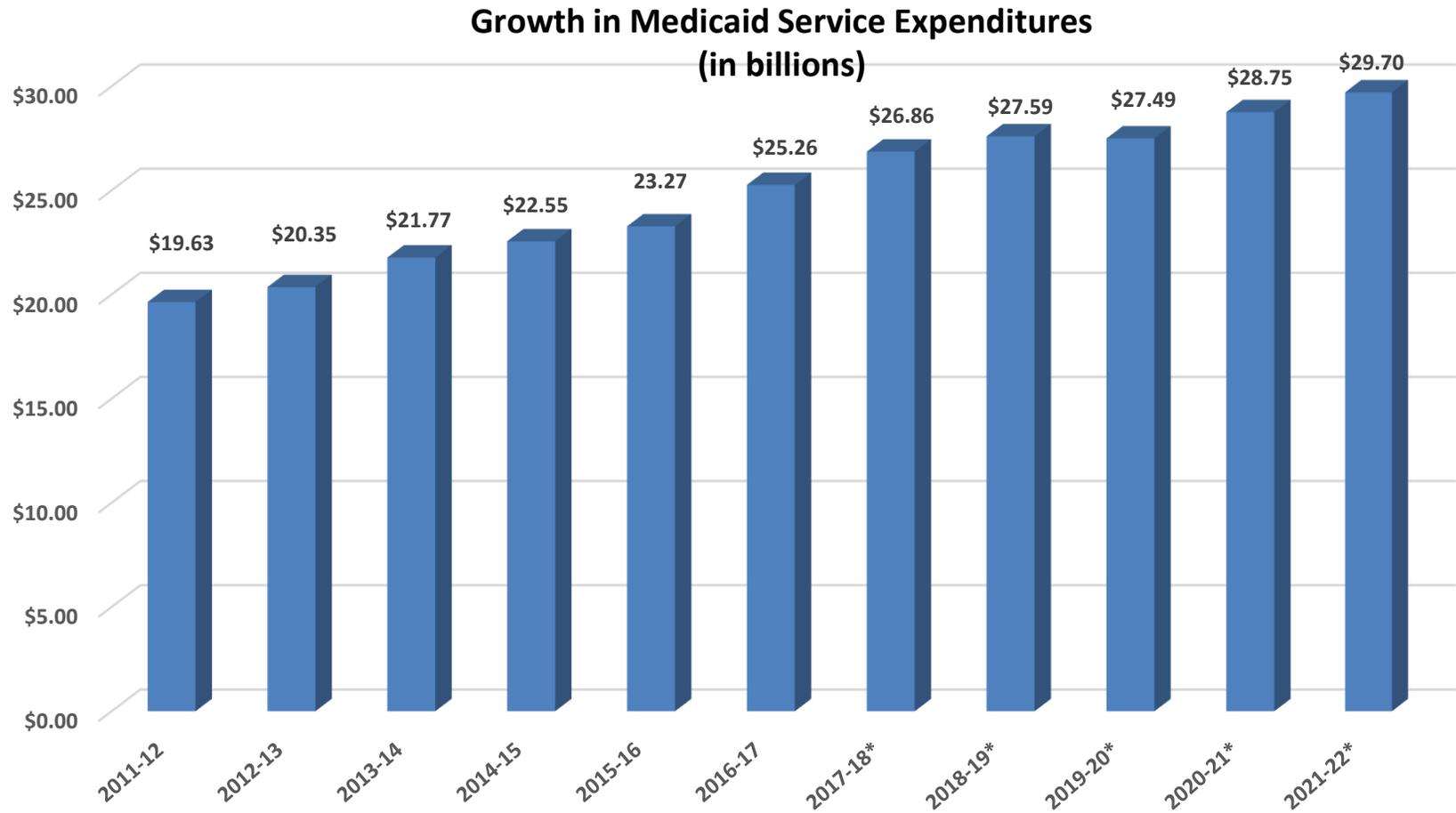
Fiscal Year 2018-2019 – Funding by Agency

Agency	FTE	General Revenue	State Trust Funds	Federal Trust Funds	All Funds
Agency for Health Care Administration (AHCA)	1,536.50	\$6,898,044,180	\$4,759,754,710	\$17,546,685,287	\$29,204,484,177
Agency for Persons with Disabilities (APD)	2,702.50	\$554,553,769	\$6,064,543	\$773,185,146	\$1,333,803,458
Department of Children and Families (DCF)	12,030.75	\$1,810,194,350	\$63,151,621	\$1,399,513,148	\$3,272,859,119
Department of Elder Affairs (DOEA)	406.5	\$153,941,277	\$722,923	\$179,040,116	\$333,704,316
Department of Health (DOH)	13,410.71	\$507,200,882	\$1,004,050,243	\$1,467,686,007	\$2,978,937,132
Department of Veterans' Affairs (DVA)	1,263.50	\$10,070,294	\$74,796,218	\$28,605,915	\$113,472,427
Total: Health and Human Services Agencies	31,350.46	\$9,934,004,752	\$5,908,540,258	\$21,394,715,619	\$37,237,260,629

History of HHS Appropriations



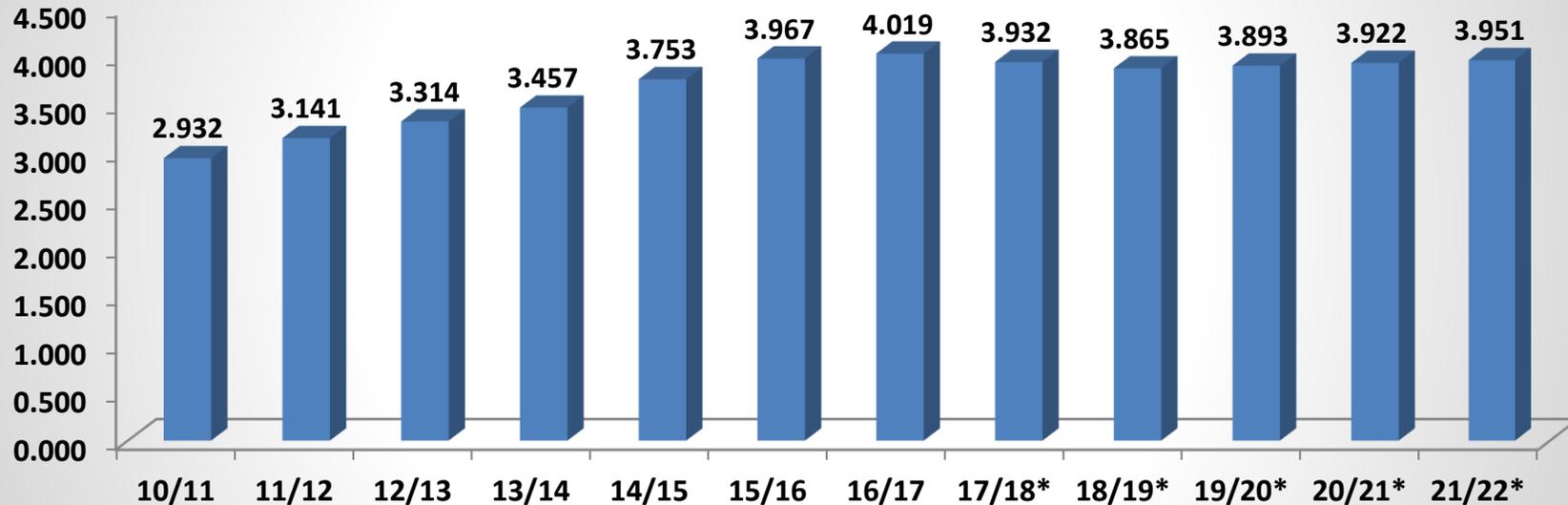
Growth In Medicaid Expenditures



***Estimates based on August 2018 Long-Term Medicaid Forecast and does not include costs associated with fiscal agent operations.**

Changes in Medicaid Average Annual Caseload

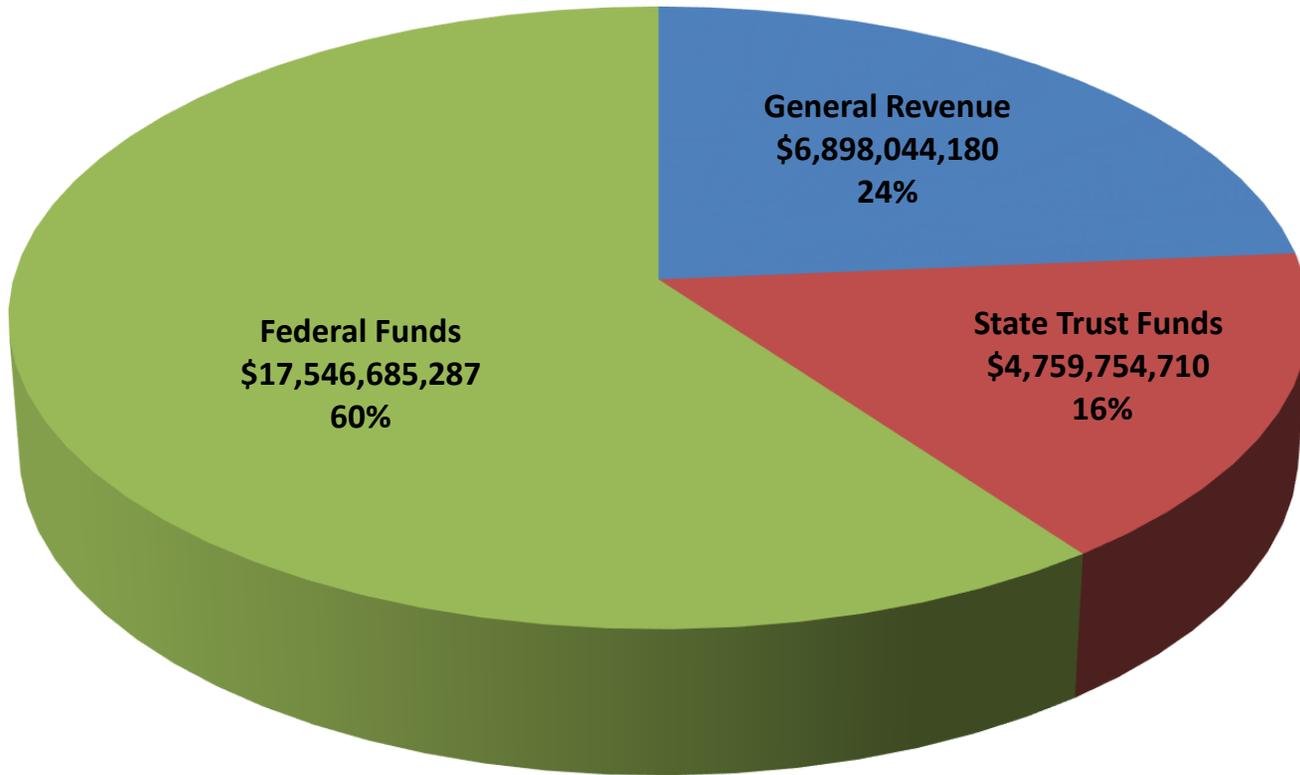
Changes in Medicaid Average Monthly Caseload
(millions)



*Estimates based on July 2018 Social Services Estimating Conference

Agency for Health Care Administration Fiscal Year 2018-19 Appropriations \$29.2 Billion

Appropriations by Fund Type

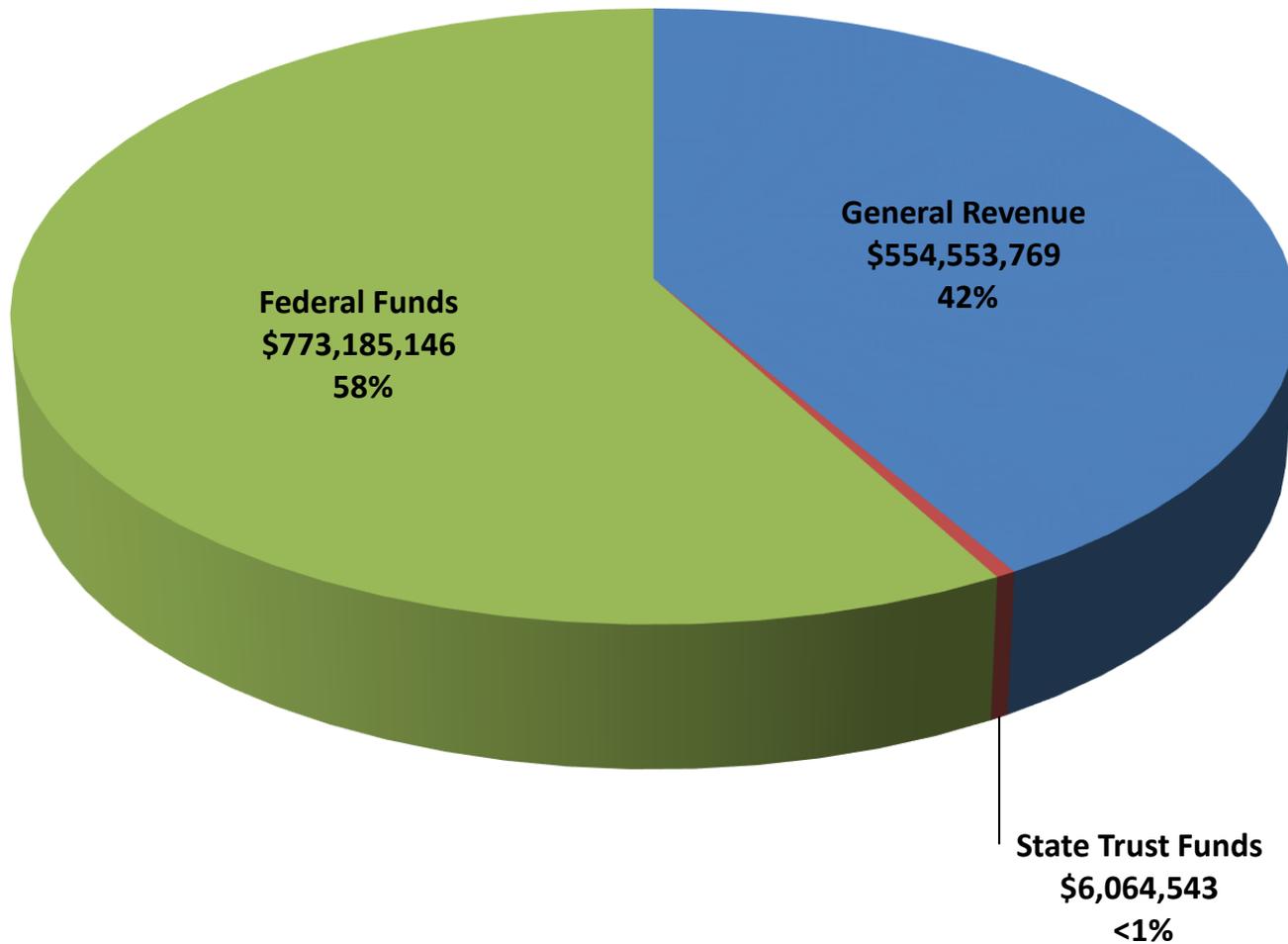


Major Programs:

- Medicaid – \$25,601 million
- KidCare – \$457.5 million
- Health Regulation – \$106.5 million

Agency for Persons With Disabilities Fiscal Year 2018-19 Appropriations \$1.3 Billion

Appropriations by Fund Type

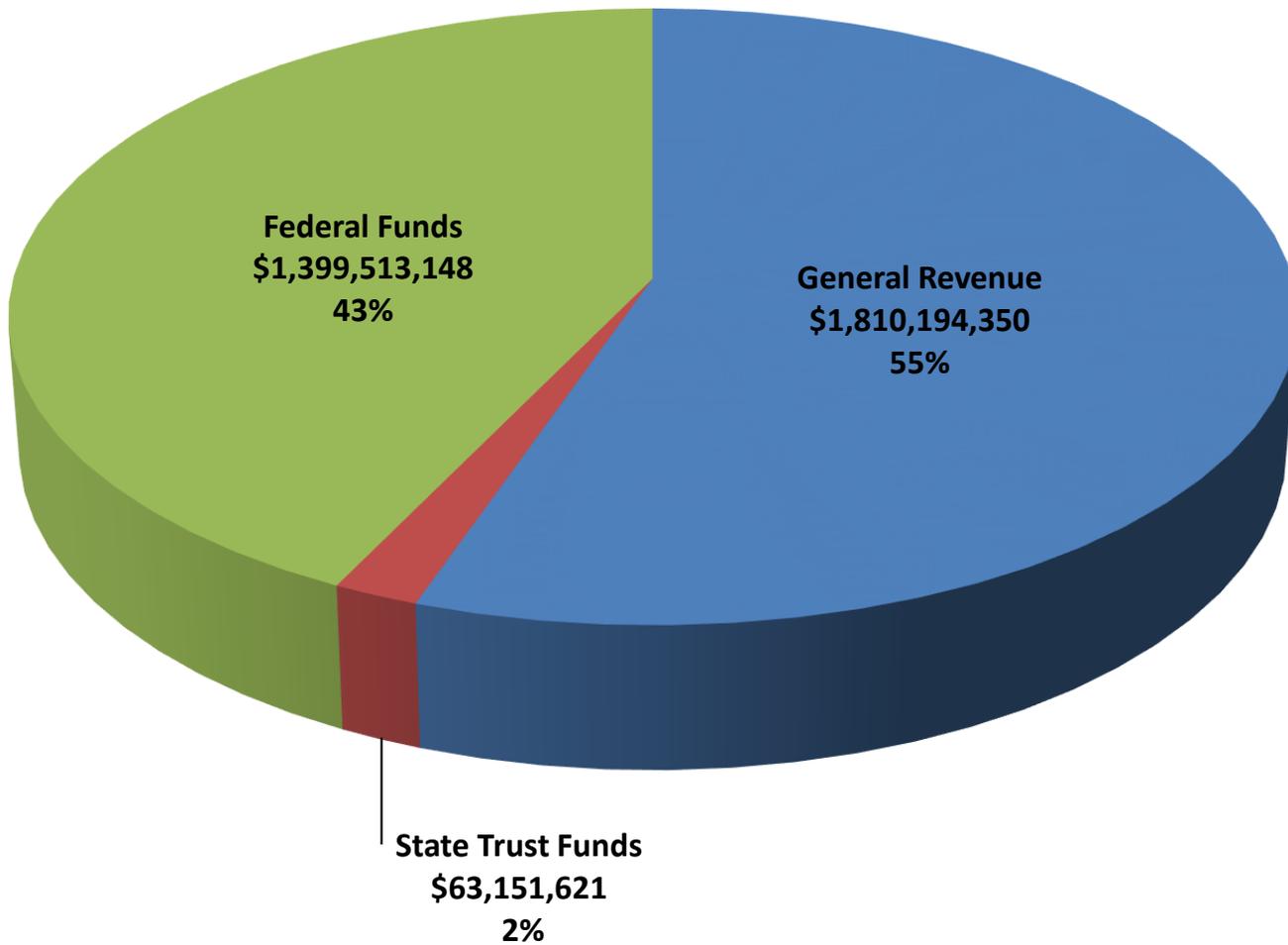


Major Programs:

- iBudget Waiver – \$1,180 million
- Developmental Disability Centers (Civil) – \$95.1 million
- Developmental Disability Centers (Forensic) – \$29.7 million

Department of Children and Families Fiscal Year 2018-19 Appropriations \$3.3 Billion

Appropriations by Fund Type

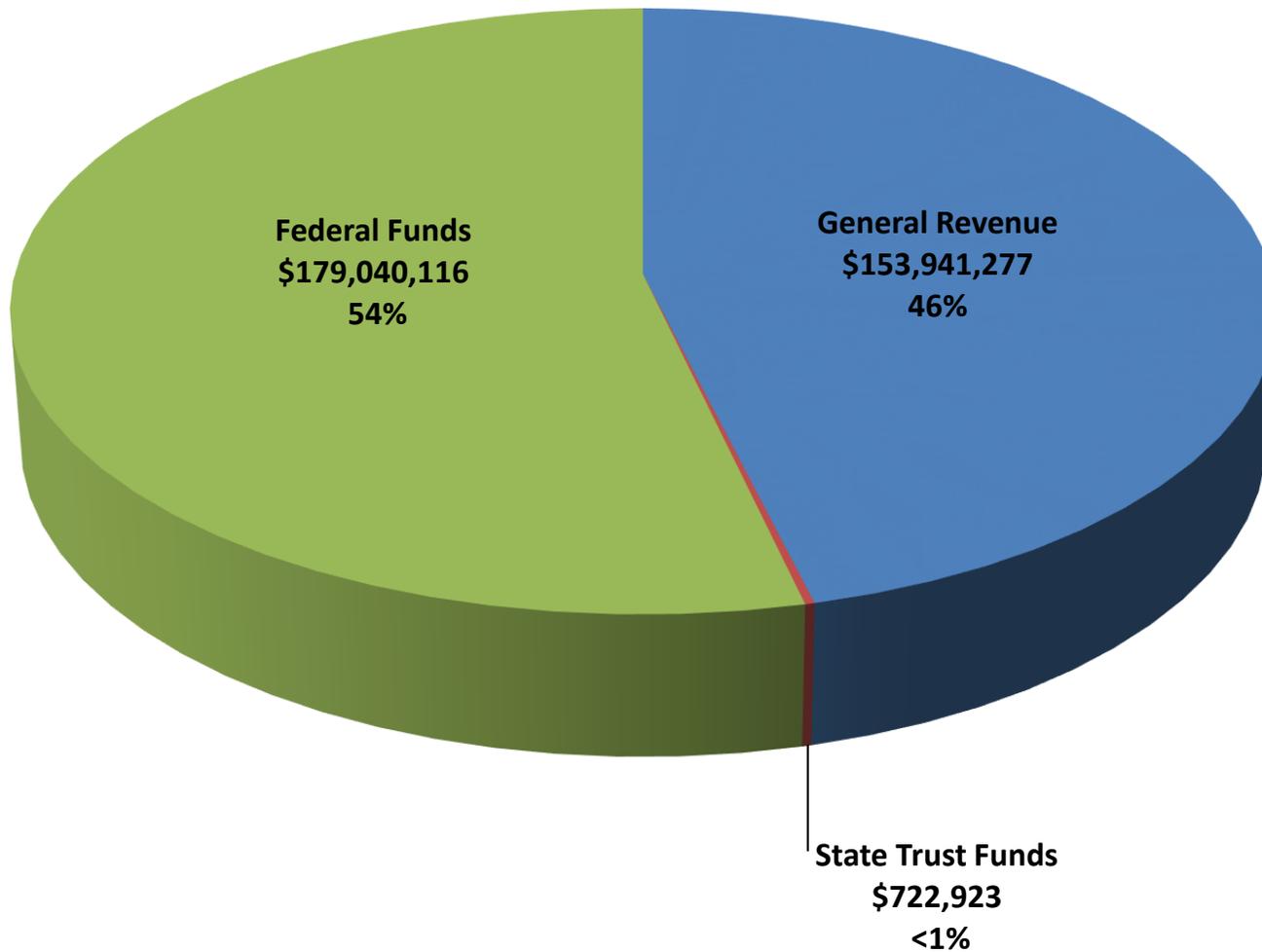


Major Programs:

- Family Safety/Preservation – \$1,404 million
- Community Substance Abuse and Mental Health Services – \$774.4 million
- Economic Self-Sufficiency – \$590.7 million
- Mental Health Services Institutions – \$367.7 million

Department of Elder Affairs Fiscal Year 2018-19 Appropriations \$333.7 Million

Appropriations by Fund Type

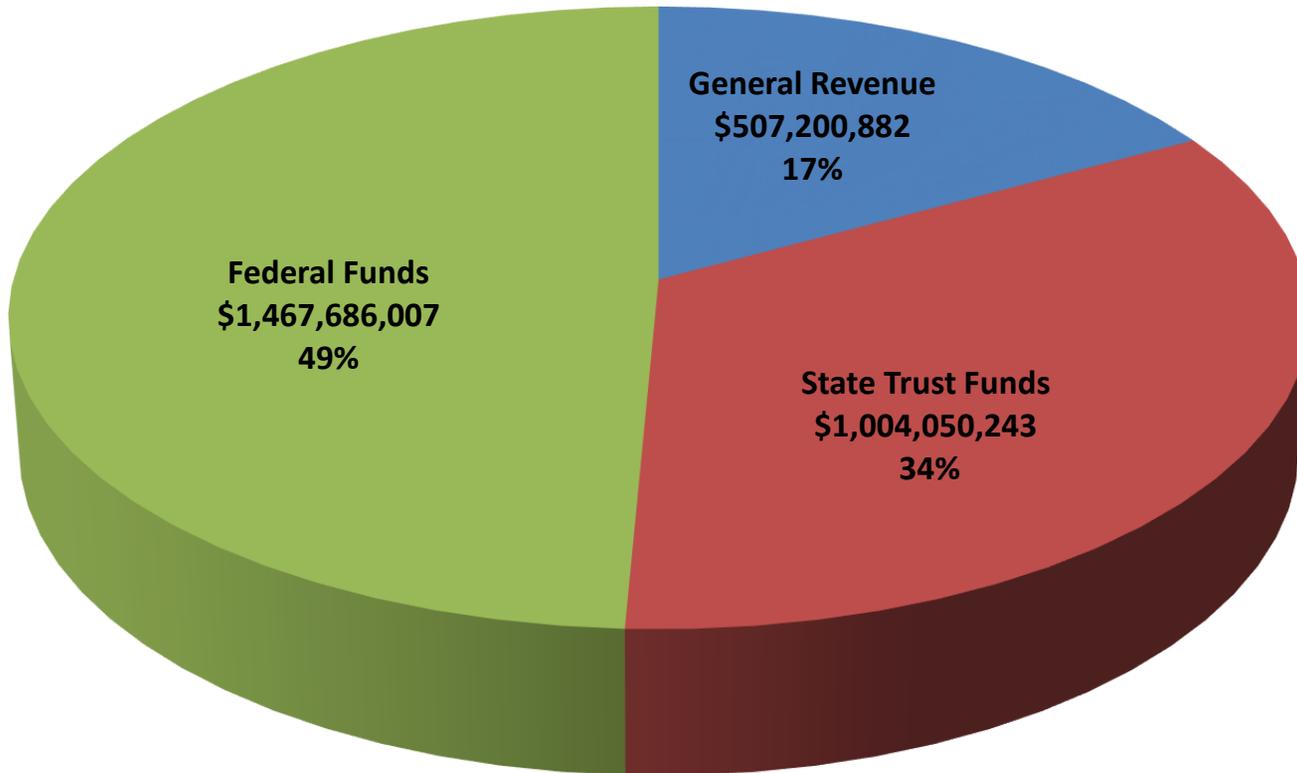


Major Programs:

- Older American's Act (OAA) – \$107.5 million
- Community Care for the Elderly (CCE) – \$71.1 million
- Program of All-Inclusive Care for the Elderly (PACE) – \$62.0 million
- Alzheimer's Respite – \$26.9 million

Department of Health Fiscal Year 2018-19 Appropriations \$2.98 Billion

Appropriations by Fund Type

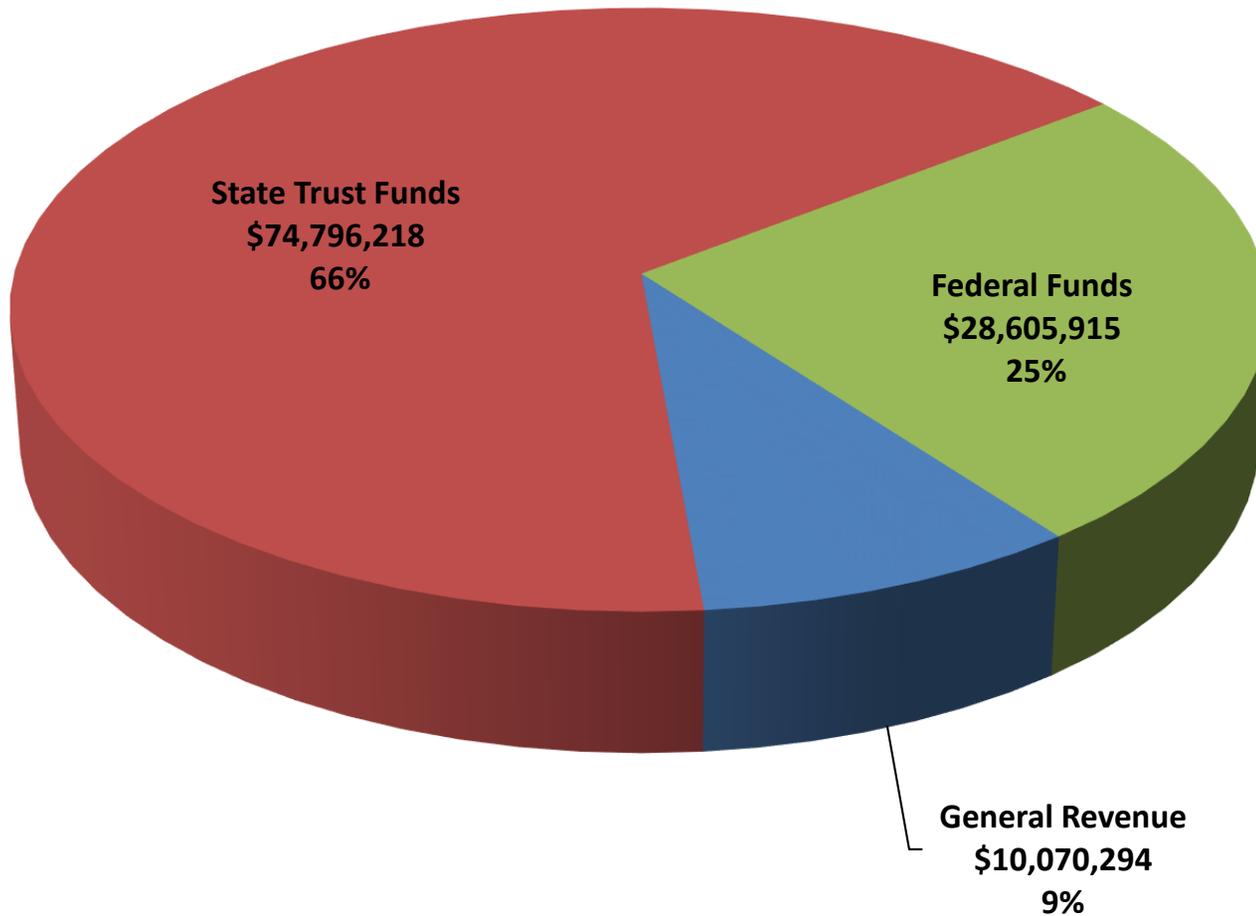


Major Programs:

- County Health Departments – \$964.2 million
- Federal Nutrition Programs (WIC & Child Care) – \$580.1 million
- Children’s Medical Services Network – \$143.3 million
- Disability Benefits Determination \$183.0 million
- Central Pharmacy – \$161.4 million
- Biomedical Research – \$87.2 million
- Tobacco Free Florida – \$70.1 million
- Medical Quality Assurance – \$64.1 million

Department of Veterans' Affairs Fiscal Year 2018-19 Appropriations \$113.4 Million

Appropriations by Fund Type



Major Programs:

- Veterans' Homes – \$99.8 million
- Veterans' Benefits and Assistance – \$8.0 million
- Veterans' Training Services – \$1.1 million

No material available

Statewide Medicaid Managed Care: Transition to New Contracts

Beth Kidder

Deputy Secretary for Medicaid
Florida Agency for Health Care
Administration

Presented to:

Senate Appropriations Subcommittee on Health
and Human Services December 12, 2018



FL Medicaid Managed Care Today – A Snapshot

Current SMMC Enrollment

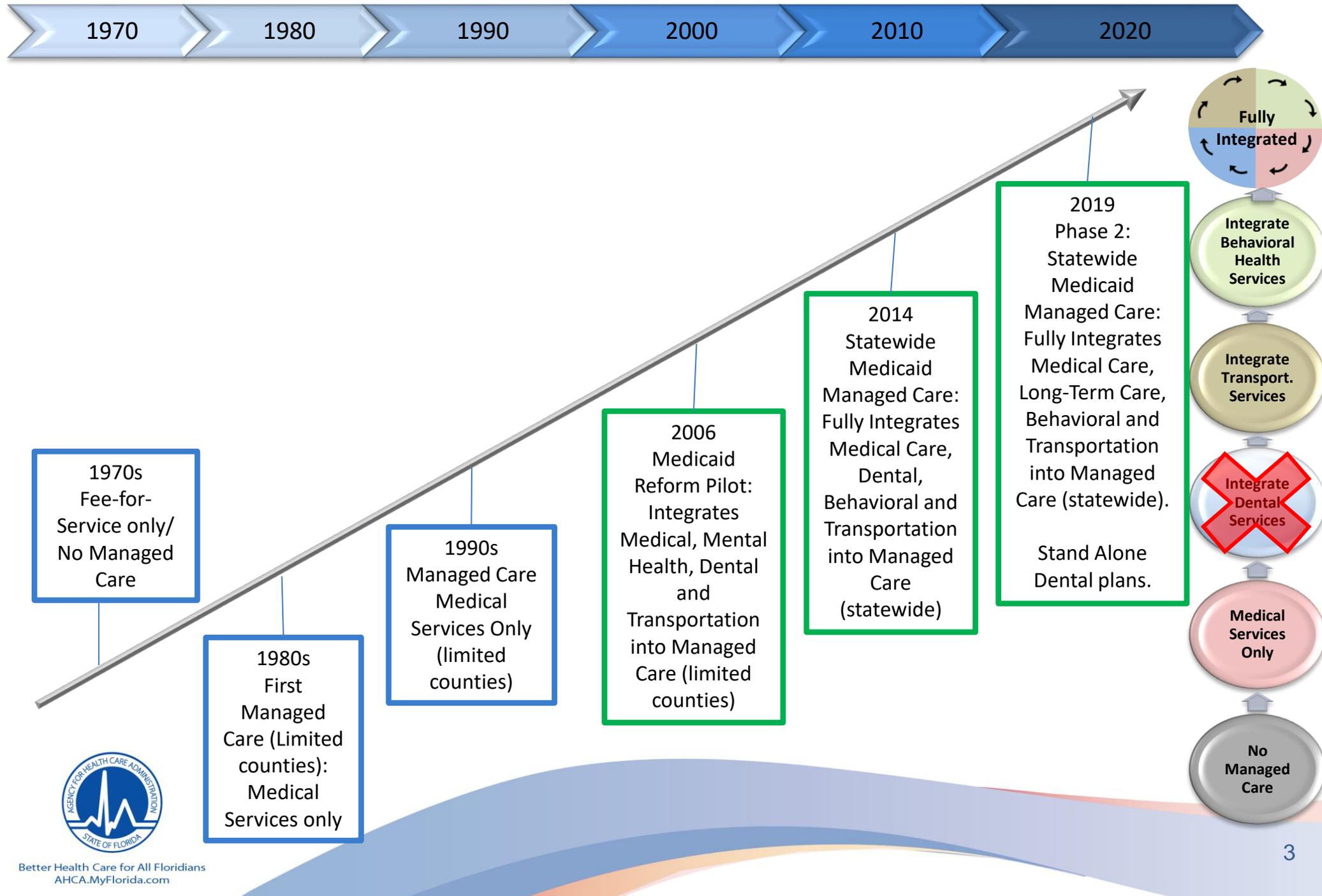
- 3.1 million enrollees receive services through 16 Medicaid health plans

How Services Are Delivered Today

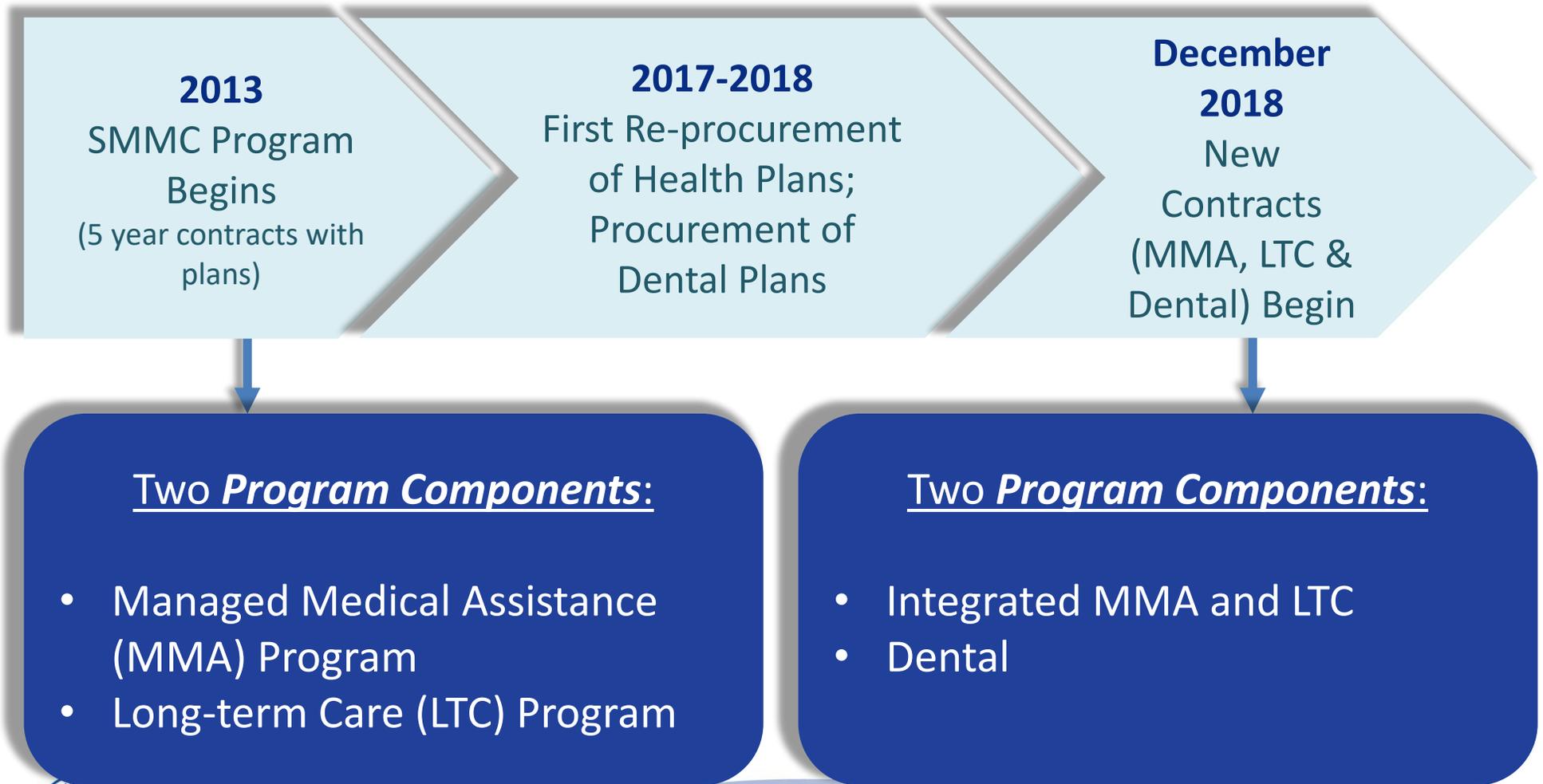
- Managed Medical Assistance – 3+ million in MMA health plans
 - Dental services included
 - Includes specialty plans
- Long-term Care – 100,000 in LTC or Comprehensive health plans
 - Comprehensive plans offer long-term care and medical services



Evolution of Florida Medicaid Delivery System



What is Changing?



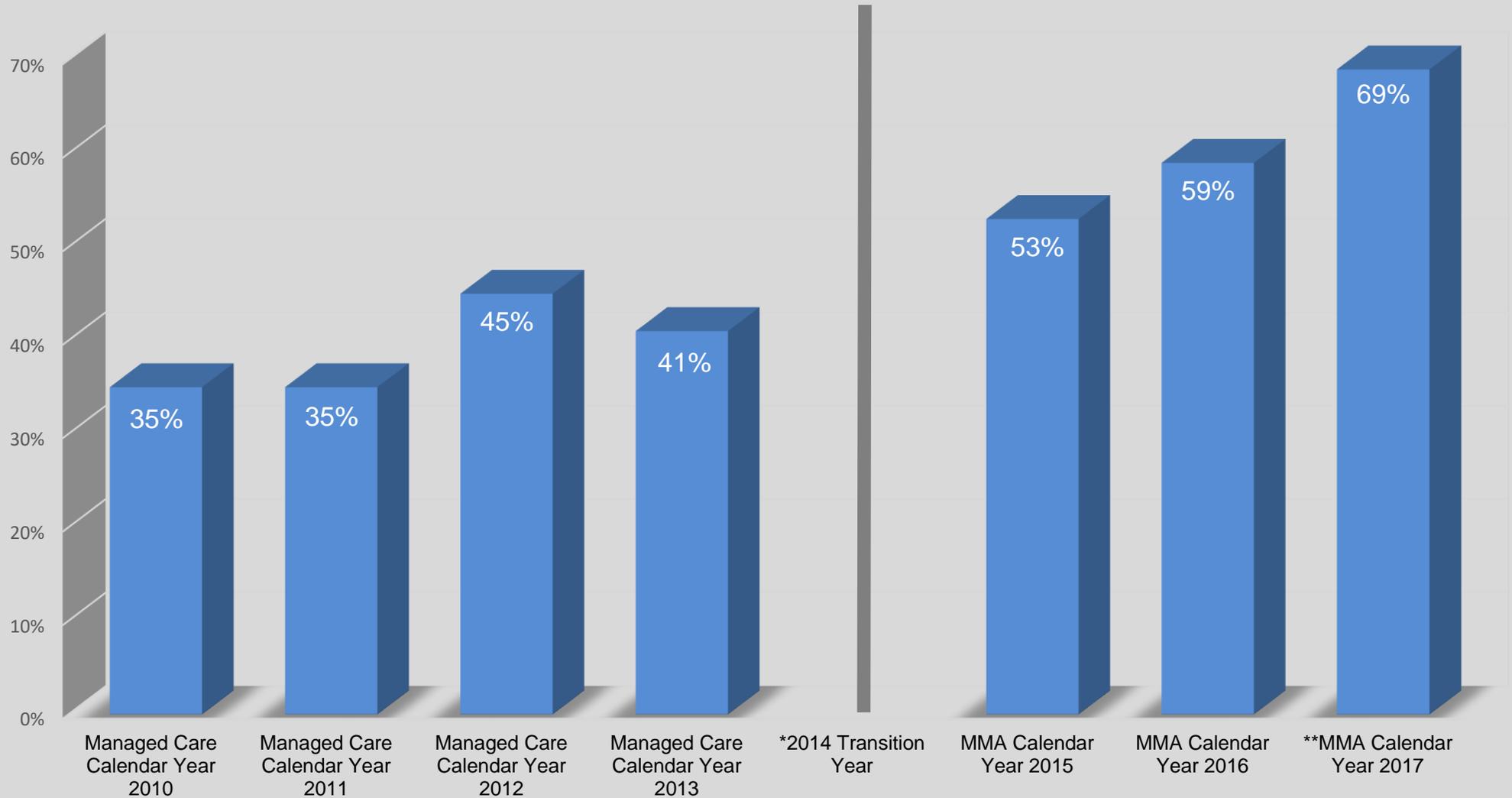
SMMC: The First Five Years

- The SMMC program started operation in 2013-2014.
- The first 5 years of the program have been very successful.

- Robust Expanded Benefits, Enhanced Provider Networks, and Care Management have led to:
 - Improved health quality outcomes
 - High patient satisfaction
 - Increased opportunity for individuals needing long-term care to transition from a nursing facility to their own home or other community living



Florida Medicaid Quality Scores At or Above the National Average



*Calendar Year 2014 was a transition year between Florida's prior managed care delivery system and the SMMC program implementation. **The HEDIS specifications for the Follow-up After Hospitalization for Mental Illness measure changed for the CY 2017 measurement period. Follow-up visits with a mental health practitioner that occur on the date of discharge are no longer included in the numerator as previously required in the CY 2016 specifications. Florida Medicaid plan rates and statewide weighted means are compared to national means that are calculated using the previous year's service data. Since the CY 2016 and CY 2017 measure specifications do not align, results are not comparable and the measure was excluded.

LTC Transition Incentive Success



SMMC Negotiation Successes

Major Program Improvements!

- Gains for Recipients
- Gains for Providers
- Improved Quality
- More & Richer Expanded Benefits



Gains for Recipients

	Health Plans	Dental Plans
<p>Access to Care When you Need it: Double the primary care providers in each network</p>	✓	
<p>Access to Care When you Need it: Guaranteed access to after hours care and telemedicine where available</p>	✓	✓
<p>Improved Transportation: New level of accountability with benchmarks to ensure recipients arrive and are picked up from appointments in a timely manner.</p>	✓	



Gains for Recipients

	Health Plans	Dental Plans
Best Benefit Package Ever: Additional benefits at no extra cost to the state. More than 55 benefits offered by health plans and extensive adult dental benefits offered by dental plans.	✓	✓
Model Enrollee Handbook: Information and content has been standardized across all health plans' enrollee handbooks for greater ease of use.	✓	✓



Gains for Providers

	Health Plans	Dental Plans
<p>Better Pay: More pediatric physicians will be eligible to receive Medicare level of reimbursement through the Medicaid Physician Incentive Program</p>	✓	
<p>Less Administrative Burden: High performing providers can bypass prior authorization</p>	✓	✓
<p>Less Administrative Burden: Plans will complete credentialing for network contracts in 60 days</p>	✓	✓



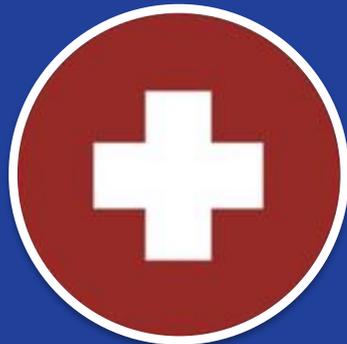
Gains for Recipients & Providers

	Health Plans	Dental Plans
Prompt Authorization of Services: Health plans will provide authorization decisions: <ul style="list-style-type: none">• Within 7 days of receipt of standard request.• Within 2 days of an expedited request.	✓	✓
Smoother Process for Complaints, Grievances, and Appeals: Health plans agreed not to delegate any aspect of the grievance system to subcontractors.	✓	✓



New SMMC Program Goals

The Agency has established goals to build on the success of the SMMC program and to ensure continued quality improvement:



Reduce potentially preventable hospital events (PPEs):

Admissions

Readmissions

Emergency department visits



Improve birth outcomes:
Reduce Primary C-Section Rate

Pre-term Birth Rate

Rate of Neonatal Abstinence Syndrome



Increase the percentage of enrollees receiving long-term care services in their own home or the community instead of a nursing facility



Health Plans Commit to Higher Performance:

Potentially Preventable Hospital Events

- 22% average reduction in potentially preventable Admissions
- 21% average reduction in potentially preventable Readmissions
- 14% average reduction in potentially preventable Emergency Dept. Visits

Birth Outcomes

- 12% average reduction in Primary C-Section Rate
- 10% average reduction in Pre-Term Deliveries
- 15% average reduction in babies born with Neonatal Abstinence Syndrome (NAS)



Dental Plans Commit to Higher Performance:

Improve Child Access to Dental Care

- **Annual Dental Visit**: An average 3% increase year-over-year above the annual target in the ITN
- **Preventive Dental**: An average 1% increase year-over-year above the annual target in the ITN



LTC Plans Commit to Higher Performance

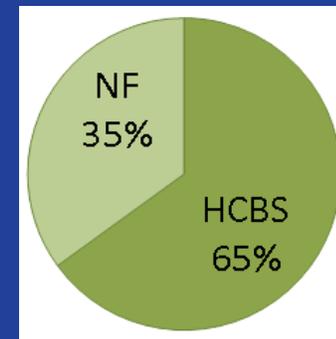


LTC Transitions to Community

The law requires that base rates be adjusted to provide an incentive for plans to transition enrollees from nursing facilities (NF) to the community (HCBS).

Current Contracts

Required Transition Incentive Until 35% NF



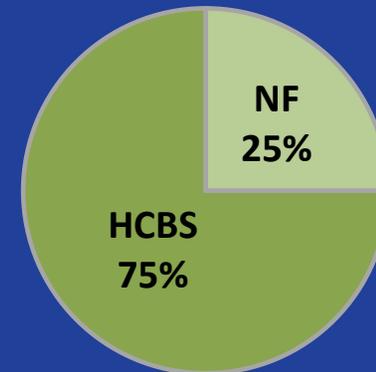
LTC Plans Commit to Higher Performance



LTC Transitions to Community

Negotiated New Benchmarks:
New Contracts

Required Transition Incentive Until 25% NF



Expanded Benefits

The enhanced benefit package is the most abundant ever available to Florida Medicaid recipients and includes, for the first time, a variety of extra benefits focused on:

Health plans: Substance abuse & mental health treatment
Alternative pain management services, Doula services,
Vaccines for adults . . . And so much more!

Dental plans: The most comprehensive adult dental benefit package ever offered in Florida, including preventive, diagnostic, restorative, periodontics . . . And special additional services for pregnant women . . . And more!



Ensuring a Smooth Transition

- Outreach
- Continuity of Care
- Monitoring (Centralized complaint intake and tracking)





Federal Child Welfare Changes Affecting Florida

Senate Appropriations Subcommittee on Health and Human Services
December 12, 2018

Presented by:
JoShonda Guerrier
Assistant Secretary for Child Welfare

Kimberly McMurray
Chief Financial Officer

Title IV-E Waiver

Child Welfare services (foster care and adoption assistance) provided by the state are partially reimbursable by the federal government under Title IV-E of the Social Security Act.

Federal Title IV-E funding for Florida is the largest single source of federal child welfare funding for the state.

Since 2006, Florida has operated under a Title IV-E demonstration waiver. This allows flexibility in the provision of child welfare services.

All Title IV-E waivers are set to expire on September 30, 2019. When Florida's waiver expires, Florida must return to the traditional Title IV-E program.



Title IV-E Waiver

Today, Florida spends approximately 42% of Title IV-E funds on services that are not considered traditional Title IV-E services.

With the return to traditional Title IV-E funding, an estimated loss of \$90 million in federal funding is anticipated. The department is working on several initiatives to mitigate the estimated loss.

The department has titled these mitigation steps as “The Path Forward.”

As a result of these efforts, the department now estimates the loss of federal funds to be \$24 million annually. The department has a Legislative Budget Request for this amount in General Revenue to offset the loss of Title IV-E federal earnings.

These recurring funds are necessary to support the continuation of service delivery throughout the child welfare system of care.



The Path Forward

Initiatives

Florida's Path Forward encompasses several initiatives already underway that will close the estimated funding gap including:

Foster Care Candidacy

- Allows federal reimbursement of administrative costs for a child at serious or imminent risk of entering foster care when:
 - The child resides with a parent or guardian, and
 - Reasonable efforts are being made by an investigator or case manager to prevent the child's removal
- Full implementation by October 1, 2019

Title IV-E Guardianship Assistance Program (GAP)

- This program was created in Chapter 2018-103, L.O.F., and provides an additional avenue for child placement with licensed caregivers
- GAP will operate concurrently with existing Relative Caregiver Program to include Non-Relative Caregiver Financial Assistance
- This option will provide increased assistance to support relative and non-relative caregivers who become licensed
- To be implemented beginning July 1, 2019



Path Forward Initiatives

Title IV-E Extended Foster Care

- Chapter 2018-103, L.O.F., extended Maintenance Adoption Subsidies and GAP for children adopted or placed in permanent guardianship at age 16 or 17
- To be implemented beginning January 1, 2019

Eligibility Rates Improvement

- Assessment of current eligibility determination practices and additional training for staff should ensure increased Title IV-E eligibility rates for children entering the foster care system
- To be fully implemented by October 1, 2019



Family First Prevention Services Act (FFPSA)

Enacted on February 9, 2018, as part of the federal Bipartisan Budget Act of 2018

Expands use of federal Title IV-E child welfare funding to prevent entry into foster care and restricts funds for out-of-home care placements that are not a foster family home

- **Prevention Services** – front-end services provided to children at imminent risk of entering foster care; 50% of the prevention services must be evidence-based or well supported and be related to substance abuse, mental health, or parenting skills
- **Ensures appropriate placements while in foster care** – currently, reimbursement for group home services has no duration limit. Under new requirements, Title IV-E reimbursements will be limited to two weeks, unless the group home meets one of the specified exemptions



Family First Prevention Services Act (FFPSA)

Specified exemptions from the two-week limit include the following:

- Family-based residential treatment facility for substance abuse
- Programs for pregnant and parenting youth
- Supervised independent living for youth 18 years old and older
- Specialized placements for youth who are victims of or at-risk of becoming victims of sex trafficking
- Qualified Residential Treatment Programs

States may delay implementation of FFPSA prevention services and appropriate placements for up to two years. Florida has chosen to delay implementation until October 1, 2021.



THE FLORIDA SENATE
APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

December 12, 2018

Meeting Date

Bill Number (if applicable)

Topic Presentation on Child Welfare Issues

Amendment Barcode (if applicable)

Name JoShonda Guerrier

Job Title Assistant Secretary for Child Welfare

Address 1317 Winewood Blvd.

Phone 850-488-8762

Street

Tallahassee

Florida

32399

Email joshonda.guerrier@myflfamilies.com

City

State

Zip

Speaking: For Against Information

Waive Speaking: In Support Against
(The Chair will read this information into the record.)

Representing Department of Children and Families

Appearing at request of Chair: Yes No

Lobbyist registered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)



THE FLORIDA SENATE

Tallahassee, Florida 32399-1100

COMMITTEES:

Children, Families, and Elder Affairs, *Chair*
Appropriations
Appropriations Subcommittee on Education
Appropriations Subcommittee on Health and Human
Services
Health Policy
Rules

JOINT COMMITTEE:

Joint Legislative Budget Commission

SENATOR LAUREN BOOK

32nd District

MEMORANDUM

To: Chair Aaron Bean
From: Senator Lauren Book
Subject: Excusal Letter for Committee Meeting
Date: December 7, 2018

Chair Bean:

I write you to respectfully request an excused absence from the Senate Appropriations Subcommittee on Health and Human Services on Wednesday, December 12, 2018.

Next week, I will be attending the Marjory Stoneman Douglas High School Public Safety Commission meetings in Tallahassee. The meetings will be taking place concurrently with our scheduled committee meeting.

I plan to attend the first portion of our meeting, however, I will need to leave to join the Commission's discussion on Initial Report and Findings.

The meetings next week culminate the Commission's year-long work since the passage of SB 7026 last legislative session. The Commission will be finalizing the findings and recommendations for the report to the Legislature.

Thank you for your consideration of this request.

Sincerely,

A handwritten signature in cursive script that reads "Lauren Book".

Senator Lauren Book, District 32

REPLY TO:

- 967 Nob Hill Road, Plantation, Florida 33324 (954) 424-6674
- 202 Senate Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5032

Senate's Website: www.flsenate.gov

BILL GALVANO
President of the Senate

DAVID SIMMONS
President Pro Tempore

CourtSmart Tag Report

Room: KN 412

Case No.:

Type:

Caption: StateSenate Appropriations Subcommittee on Health and Human Services

Judge:

Started: 12/12/2018 3:32:11 PM

Ends: 12/12/2018 4:36:37 PM

Length: 01:04:27

3:32:12 PM Meeting called to order
3:33:00 PM Roll call
3:33:59 PM Opening remarks and committee staff introductions - Chair Bean
3:36:47 PM Tab 1 - Subcommittee Overview
3:36:57 PM Tonya Kidd, Staff Director
3:42:08 PM Tab 3 - Presentation on Rollout of New Statewide Managed Care Contracts
3:42:34 PM Beth Kidder, Deputy Secretary for Medicaid, Agency for Health Care Administration
4:03:54 PM Tab 4 - Presentation on Child Welfare Issues
4:04:42 PM JoShonda Guerrier, Assistant Secretary for Child Welfare, Department of Children and Families
4:05:18 PM Kimberly McMurray, CFO, Department of Children and Families
4:27:32 PM Tab 2 - Member Discussion
4:29:02 PM Senator Book
4:30:18 PM Senator Rouson
4:32:58 PM Senator Harrell
4:34:28 PM Senator Hooper
4:36:21 PM Closing Remarks/Adjourned