Tab 1 CS/SB 80 by CF, Brodeur (CO-INTRODUCERS) Albritton; (Compare to H 01473) Child Welfare

Tab 2	CS/SB 4	18 b	y ED, Diaz (CO-INTR	ODUCERS) Brande	es, Garcia, Baxley, Perry	; Educatio	onal Scho	larship	
Tab 2	Program			-				-	
604240	PCS	S	AP,	AED			02/19 0	02:12 F	ΡМ
118708	PCS:D	S	AP,	Diaz	Delete everythi	ng after	03/04	08:34	AM
844706	PCS:AA	S	AP,	Powell	Delete L.9:		03/04	09:24	AM
482120	PCS:AA	S	AP,	Powell	Delete L.1638:		03/04	09:24	AM
395768	PCS:AA	S	AP,	Rouson	Delete L.3875:		03/04	09:37	AM
452072	PCS:AA	S	AP,	Rouson	Delete L.4018 -	4035.	03/04	09:37	AM
454978	PCS:AA	S	L AP,	Farmer	Delete L.2444 -	2447:	03/04	09:47	AM
543738	Α	S	AP,	Powell	Delete L.179:		03/04	09:22	AM
689780	А	S	AP,	Powell	Delete L.1749:		03/04	09:22	AM
435498	А	S	AP,	Farmer	Delete L.2551 -	2554:	03/04	09:55	AM
202342	Α	S	AP,	Rouson	Delete L.4489 -	4506.	03/04	09:31	AM

 Tab 3
 SPB 7052 by AP; Florida K-12 Education Tax Credit Program Trust Fund/Department of Education

Tab 4		Cuters (CO-INTRODUCERS) Perr (Compare to H 00015) Sales and Us		jess, Ausley,	
300242	A S	AP, Gruters	Delete L.590 - 1024:	03/03 11:23 AM	
Tab 5	Tab 5 SB 58 by Rodriguez; (Identical to H 06087) Hospitals' Community Benefit Reporting				
Tab 6	SPB 7054 by AP ; T	iumph Gulf Coast Trust Fund/Depa	tment of Economic Opportunity		
Tab 7	SPB 7056 by AP; T	rust Funds			

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT (This document is based on the provisions contained in the legislation as of the latest date listed below.) Prepared By: The Professional Staff of the Committee on Appropriations **CS/SB 80** BILL: Children, Families, and Elder Affairs Committee and Senator Brodeur and others INTRODUCER: Child Welfare SUBJECT: March 3, 2021 DATE: **REVISED:** ANALYST STAFF DIRECTOR REFERENCE ACTION 1. Preston Cox CF Fav/CS 2. Sneed AP Sadberry **Pre-meeting** 3. RC

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

CS/SB 80 amends and creates a number of sections of law related to the child welfare system, making substantial changes, in part, to provisions related to placement decisions and transitions of children in out-of-home care, including specific provisions addressing such complex decisions involving young children and sibling groups. Specifically, the bill:

- Requires the Department of Children and Families (the DCF) and community-based care lead agencies (lead agency) to develop a "FACE sheet", which must include minimum information related to the child's case to be kept in the dependency case file as a quick reference resource and require the FACE sheet to be updated at least once a month.
- Provides legislative findings and intent related to priority placements for children in out-ofhome care.
- Expands and relocates provisions that list the persons that should be considered as priority placements for children in out-of-home care and requires this priority list apply to the initial placement and any subsequent placements.
- Relocates provisions relating to existing multidisciplinary teams (MDT) and expands those teams to enhance better decisions for the child by engaging with families and other important individuals.
- Provides legislative intent for MDTs, staffings, and assessments and provides a definition for the term "multidisciplinary team".
- Enumerates circumstances when MDTs must be convened within specified timeframes, including to consider placement decisions, transitions and transition plans, and sibling placements.

- Specifies the participants that must be invited to a MDT staffing and provides authority for the DCF or lead agency to invite other relevant participants and requires the MDT staffing to be led by a facilitator who is a person otherwise required to attend the staffing.
- Requires MDT staffing participants to gather and consider data and information on the child before formulating a decision.
- Requires MDTs to conduct supplemental assessments for children under age 3, including specified additional data to collect and factors to consider when making decision relating to such children.
- Requires that a consensus decision reached by the MDT becomes the official position and that specified parties are bound by such consensus decision, provides procedures for when the MDT does not reach a consensus decision, and requires the facilitator to file a report with the court providing specified information within a certain time frame.
- Requires the lead agency to determine a suitable placement if the MDT cannot come to a consensus decision.
- Authorizes specified parties to discuss confidential information during a MDT staffing in the presence of participating individuals and provides that information collected by any agency or entity that participates in a MDT staffing which is confidential and exempt upon collection remains confidential and exempt when discussed in staffings.
- Provides legislative findings and intent related to changes in placement and defines the terms "educational change", "emergency situation", "placement change", and "school".
- Requires the DCF and lead agency to convene the MDT to develop transition plans for placement changes and education transitions that focus minimizing the impact on the child within specified time frames for emergency versus nonemergency circumstances.
- Requires the lead agencies to provide services to a caregiver intended to try and prevent a placement disruption prior to convening the MDT to develop a transition plan.
- Provides clarity that a child may be removed from his or her home in an emergency without convening the MDT for transition plan development prior to removal.
- Provides that transition plans must address specialized concerns, including additional specified factors in specified instances such as for children that are younger than 3 years of age.
- Requires the DCF and the lead agency to consider certain factors when determining the best education placement for a child and provides additional considerations for transitions of early education programs or K-12 education schools.
- Requires that prospective caregivers be prepared for accepting the child who is being transitioned to their home, including providing information on the child and the transition plan.
- Requires the DCF to develop a form related to transition plans in collaboration with the Quality Parenting Initiative that must be attached to the FACE sheet.
- Provides legislative findings related to siblings in out-of-home care and defines the terms "multidisciplinary team", "lead agency", and "sibling".
- Specifies how the DCF and the lead agencies must handle changes in placement and educational settings and transitions of sibling groups throughout the dependency process.
- Requires that the DCF must make reasonable efforts to place sibling groups together when they are removed at the same time from the same home, and the initial placement of a child who enters out-of-home care later than his or her siblings, if it won't disrupt the placement.

- Provides that the DCF and the court are not required to make an initial placement or change of placement to develop a sibling bond that does not exist.
- Requires the DCF or the lead agency to convene a MDT staffing to make a decision regarding placements of sibling groups and establishes specified criteria for the DCF or the lead agency to consider when determining initial placement. It also provides criteria for the court to consider when a change of placement is sought for sibling groups that have certain existing relationships, as well as additional factors for consideration when the siblings may not have an existing relationship.
- Provides specified factors to consider when determining placement of a child who is part of a sibling group and is younger than 3 years of age.
- Requires the DCF, in collaboration with the Quality Parenting Initiative, to develop standard protocols for the DCF and the lead agency to use in making specified decisions about child placement.
- Provides for contact and visitation between siblings who are not placed together in out-ofhome care to allow the siblings to continue established relationships or possibly developing a relationship.
- Requires subsequent reviews by the MDT for sibling groups when a child does not adjust to a placement with his or her siblings after certain services are offered or in the event a sibling group is not placed together.
- Creates a rebuttable presumption that in specified cases the best interest of the child is to continue the current placement and requires the court to conduct an evidentiary hearing to determine the best placement.
- Requires the caregiver, in response to receiving written notice of the DCF or the lead agency's intent to change a placement, to file written notice to the court and the DCF requesting the evidentiary hearing.
- Requires the court to hold the initial status hearing and conduct the evidentiary hearing within specified timeframes and prohibits the DCF from moving the child until a court order states to do so.
- Requires the court to appoint an attorney for the child and an expert in attachment and bonding and authorizes the caregiver to retain counsel.

The DCF projects that CS/SB 80 will have a significant negative fiscal impact on state government and the private sector related to the multidisciplinary teams and transition plans. Specifically, the DCF projects that the provisions of the bill will place additional workload requirements on the DCF, resulting in the need for 174 additional FTE positions and annual expenditures of \$17.5 million, plus a one-time cost of \$0.8 million. In addition, the DCF projects that the bill will require additional staff for the community-based care lead agencies and result in additional annual recurring costs of \$7.7 million and nonrecurring costs totaling \$0.4 million. See Section V. Fiscal Impact Statement.

The bill is effective October 1, 2021.

II. Present Situation:

Dependency Case Process - Overview

The Department of Children and Families (DCF) operates the Florida central abuse hotline (hotline), which accepts reports of known or suspected child abuse,¹ abandonment,² or neglect, ³ 24 hours a day, seven days a week.⁴ Any person who knows or suspects that a child has been abused, abandoned, or neglected must report such knowledge or suspicion to the hotline.⁵ A child protective investigation begins if the hotline determines the allegations meet the statutory definition of abuse, abandonment, or neglect.⁶ A child protective investigator investigates the situation either immediately or within 24 hours after the report is received, depending on the nature of the allegation.⁷

If, after conducting an investigation in response to receiving a call to the hotline, the child protective investigator determines that the child is in need of protection and supervision that necessitates removal, the investigator may initiate formal proceedings to remove the child from his or her home. The proceeding, known as a shelter hearing, results in a court determining if

¹ Section 39.01(2), F.S., defines "abuse" to mean any willful act or threatened act that results in any physical, mental, or sexual abuse, injury, or harm that causes or is likely to cause the child's physical, mental, or emotional health to be significantly impaired. Abuse of a child includes the birth of a new child into a family during the course of an open dependency case when the parent or caregiver has been determined to lack the protective capacity to safely care for the children in the home and has not substantially complied with the case plan towards successful reunification or met the conditions for return of the children into the home. Abuse of a child also includes acts or omissions. Corporal discipline of a child by a parent or legal custodian for disciplinary purposes does not in itself constitute abuse when it does not result in harm to the child.

² See s. 39.01(1), F.S., which defines "abandonment", in part, to mean a situation in which the parent or legal custodian of a child or, in the absence of a parent or legal custodian, the caregiver, while being able, has made no significant contribution to the child's care and maintenance or has failed to establish or maintain a substantial and positive relationship with the child, or both. It further defines, "establish or maintain a substantial and positive relationship" to include, but not be limited to, frequent and regular contact with the child through frequent and regular visitation or frequent and regular communication to or with the child, and the exercise of parental rights and responsibilities. The definition specifically provides that marginal efforts and incidental or token visits or communications are not sufficient to establish or maintain a substantial and positive relationship with a child.

³ Section 39.01(50), F.S., defines "neglect" to mean when a child is deprived of, or is allowed to be deprived of, necessary food, clothing, shelter, or medical treatment or a child is permitted to live in an environment when such deprivation or environment causes the child's physical, mental, or emotional health to be significantly impaired or to be in danger of being significantly impaired. Circumstances are not to be considered neglect if caused primarily by financial inability unless actual services for relief have been offered to and rejected. Further, a parent or legal custodian legitimately practicing religious beliefs in accordance with a recognized church or religious organization who thereby does not provide specific medical treatment for a child may not, for that reason alone, be considered a negligent parent or legal custodian, unless a court orders the following services to be provided, when the health of the child so requires: medical services from a licensed physician, dentist, optometrist, podiatric physician, or other qualified health care provider; or treatment by a duly accredited practitioner who relies solely on spiritual means for healing in accordance with the tenets and practices of a well-recognized church or religious organization. The definition further provides that neglect of a child includes acts or omissions.

⁴ Section 39.201(5), F.S.

⁵ Section 39.201(a), F.S.

⁶ Section 39.201(2)(a), F.S.

⁷ Section 39.201(5), F.S.

probable cause exists to keep a child in shelter⁸ status pending further investigation of the circumstances leading to the detention of a child.⁹

When the DCF removes a child from the home, a series of dependency court proceedings must occur before a child may be adjudicated dependent.¹⁰ Within 28 days after a child has been sheltered, the court must hold an arraignment hearing on the petition for dependency.¹¹ If a parent or legal guardian denies an allegation in the petition, the court must hold an adjudicatory hearing within 30 days.¹²

Subsequent to a child being found dependent, a court must hold a disposition hearing to determine a course of treatment and services and placement of the child under protective supervision.¹³ The court must first consider placing the child with relatives.¹⁴ If a child cannot safely remain in the original home and no adult relative is available for temporary, legal custody, the child may be placed with an adult willing to care for the child under the protective supervision of the DCF.¹⁵ Placing the child in the temporary, legal custody of the DCF invests the DCF with the rights and responsibilities of a legal custodian.¹⁶

The DCF must develop and refine a case plan¹⁷ for each child receiving services throughout the dependency process with input from all parties to the child's dependency case. The case plan details are required to be tailored to address the abuse, abandonment, or neglect that gave rise to the abuse report, consider any other issues which would support family preservation if appropriate, and identify services to address the child's needs, as those needs are identified during the child protective investigation and throughout the case.¹⁸ Case plan services must focus on clearly defined objectives with the intent of improving conditions in the home and facilitating the child's safe return to the home when reunification is an appropriate goal, ensuring proper care of the child, or advancing the child's permanent placement.¹⁹

¹⁸ Sections 39.6011 and 39.6012, F.S. Case plans must be developed in a face-to-face conference with the child's parent, any court-appointed Guardian ad Litem, and the child's temporary custodian and, if appropriate, the child.

¹⁹ Section 39.6012(1)(a), F.S.

⁸ Section 39.01(78), F.S., defines "shelter" to mean a placement with a relative or a nonrelative, or in a licensed home or facility, for the temporary care of a child who is alleged to be or who has been found to be dependent, pending court disposition before or after adjudication.

⁹ Section 39.01(79), F.S.

¹⁰ See s. 39.01(15), F.S., for the definition of "child who is found to be dependent".

¹¹ The purpose of an arraignment hearing is for a parent to admit, deny, or consent to findings of dependency that are alleged in the petition for dependency. If any party has requested a demand for early filing, the court must hold the arraignment hearing within 7 days after the date of filing of the petition. Section 39.506(1), F.S.

¹² Section 39.506(1), F.S.

¹³ Section 39.521(1), F.S.

¹⁴ Section 39.507(7)(c), F.S.

¹⁵ Section 39.521(3)(c), F.S.

¹⁶ Section 39.521(3)(d), F.S.

¹⁷ Section 39.01(11), F.S., defines "case plan" to mean a document, as described in s. 39.6011, F.S., related to case plan development, prepared by the DCF with input from all parties. The case plan follows the child from the provision of voluntary services through any dependency, foster care, or termination of parental rights proceeding or related activity or process.

Once the court approves a case plan, the dependency case continues with judicial review hearings,²⁰ custody or placement changes, and permanency planning. The goal is for the dependency court and all parties involved in the child's case to ensure the child remains safe.²¹

In determining the specific permanency goal for the child and whether requirements for that goal have been achieved, or if other actions need to be taken to protect the child, the court considers information about the parent's behavior and other relevant details provided by parties to the case, including written reports submitted to the court and witness testimony at hearings. If an attorney for the DCF decides that a termination of parental rights is appropriate, the DCF must allege in a petition for a termination of parental rights that one of a specified grounds supports the petition.²² The DCF must file a petition to terminate parental rights within 60 days after any of the specified factors has occurred.²³

The dependency court process is summarized in the table below.²⁴

Dependency Proceeding	Description of Process	Controlling Statute
Removal	A child protective investigation determines the child's home is unsafe, and the child is removed.	s. 39.401, F.S.
Shelter Hearing	A shelter hearing occurs within 24 hours after removal. The judge determines whether to keep the child out-of-home.	s. 39.401, F.S.
Petition for Dependency	A petition for dependency occurs within 21 days of the shelter hearing. This petition seeks to find the child dependent.	s. 39.501, F.S.
Arraignment Hearing and Shelter Review	An arraignment and shelter review occurs within 28 days of the shelter hearing. This allows the parent to admit, deny, or consent to the allegations within the petition for dependency and allows the court to review any shelter placement.	s. 39.506, F.S.
Adjudicatory Trial	An adjudicatory trial is held within 30 days of arraignment. The judge determines whether a child is dependent during trial.	s. 39.507, F.S.

The Dependency Court Process

²⁰ These hearings are in accordance with s. 39.701, F.S.

²¹ Section 39.001(1)(a), F.S.

²² Section 39.806(1), F.S. A few examples in support of a termination of parental rights petition include that the parent or parents voluntarily executed a written surrender of the child to the DCF for adoption; the parent or parents have abandoned the child; or the parent or parents through their conduct demonstrate that continuing involvement threatens the child's life, safety, or well-being irrespective of the provision of services.

²³ Section 39.8055(1), F.S. Exceptions to the requirement to file a termination of parental rights include the following: the child is being cared for by a qualifying relative or that the DCF provides a compelling reason that filing such a petition is not in the best interests of the child. Compelling reasons include that: adoption is not the appropriate permanency goal for the child; no grounds to file a petition to terminate parental rights exist; the child is an unaccompanied refugee minor; international legal obligations or compelling foreign-policy reasons preclude terminating parental rights; or the DCF has not provided to the family, consistent with the time period in the case plan, services that the DCF deems necessary for the safe return of the child to the home. Section 39.8055(2), F.S.

²⁴ For example, a social study report is submitted prior to judicial review hearings and it includes information on the child's placement, the child's safety in the placement, efforts of the parents to comply with case plan tasks, services provided to the foster family or legal custodian to address the child's needs, information on the visitation between the parent and child, and other information related to the child and the parent.

Dependency Proceeding	Description of Process	Controlling Statute
Disposition Hearing	If the child is found dependent, disposition occurs within 15 days of arraignment or 30 days of adjudication. The judge reviews the case plan and placement of the child. The judge orders the case plan for the family and the appropriate placement of the child.	s. 39.506, F.S. s. 39.521, F.S.
Postdisposition hearing	The court may change temporary placement at a postdisposition hearing any time after disposition but before the child is residing in the permanent placement approved at a permanency hearing.	s. 39.522, F.S.
Judicial Review Hearings	The court must review the case plan and placement every 6 months, or upon motion of a party.	s. 39.701, F.S.
Petition for Termination of Parental Rights	Once the child has been out-of-home for 12 months, if DCF determines that reunification is no longer a viable goal, termination of parental rights is in the best interest of the child, and other requirements are met, a petition for termination of parental rights is filed.	s. 39.802, F.S. s. 39.8055, F.S. s. 39.806, F.S. s. 39.810, F.S.
Advisory Hearing	This hearing is set as soon as possible after all parties have been served with the petition for termination of parental rights. The hearing allows the parent to admit, deny, or consent to the allegations within the petition for termination of parental rights.	s. 39.808, F.S.
Adjudicatory Hearing	An adjudicatory trial shall be set within 45 days after the advisory hearing. The judge determines whether to terminate parental rights to the child at this trial.	s. 39.809, F.S.

Initial Removal and Placement in Out-of-Home Care

Detention or Shelter Determination of a Child

A shelter hearing is a proceeding in which a court determines whether probable cause exists to keep a child in shelter status pending further investigation of the circumstances leading to the detention of a child.²⁵ The circumstances in which a child may be detained or taken into custody by the DCF are limited.

A hospital administrator or licensed health care professional may detain a child without parental consent if returning the child to the parent or caregiver presents an imminent danger to the child. If the child is detained, the medical provider must immediately notify the DCF. Upon receiving notification, the DCF must immediately notify the parents or legal custodians that their child is being detained and begin a child protective investigation.²⁶

Additionally, a law enforcement officer may take a child into custody, if probable cause exists that:

²⁵ Section 39.01(79), F.S.

²⁶ Section 39.395, F.S.

- The child has been abused, neglected, or abandoned, or suffers from, or is in imminent danger of, illness or injury due to abuse, neglect, or abandonment;
- The parent or legal custodian of the child has materially violated a condition of placement ordered by the court; or
- The child has no parent, legal custodian, or responsible adult relative immediately known and able to provide care.²⁷

If a child is taken into custody, the attorney representing the DCF must request a hearing within 24 hours after the removal of the child.²⁸ A child may not be held in a shelter for more than 24 hours unless a court orders the child to remain in the shelter after a shelter hearing.²⁹ Prior to the shelter hearing, the parents or legal custodians must be given written notice that they:

- Will be given an opportunity to be heard and to present evidence at the shelter hearing; and
- Have the right to be represented by counsel, and, if indigent, have counsel appointed at the shelter hearing and at each subsequent hearing or proceeding.³⁰

Further, the shelter hearing can be continued for specified period of time under certain circumstances. If granted by the court, the child continues in shelter care for the length of the continuance.³¹

A child may not be removed from the home or continued in out-of-home care pending disposition if he or she could safely remain at home with the provision of appropriate and available early intervention or preventive services. However, if the child's safety and well-being are in danger, the child must be removed and continue to be removed until the danger has been eliminated. If the child has been removed from the home and the reasons for his or her removal have been remedied, the child may be returned to the home. If the court finds that the prevention or reunification efforts of the DCF will allow the child to remain safely at home, the court shall allow the child to remain in the home.³²

Placement in Out-of-Home Care

In 2001 and 2002, the Florida Legislature expanded the ability of community-based care lead agencies to place children in residential group care until additional foster homes could be recruited.³³ The 2001 legislation made it easier to put children in group care by requiring that any child 11 years of age or older who has been in licensed family foster care for 6 months or longer and who is then moved more than once must be assessed for placement in licensed residential group care. It also created s. 409.1676, F.S., which allows comprehensive residential services, including residential care, case management, and other services to be provided to children in the child protection system who have extraordinary needs, such as serious behavioral problems, or who have been determined to not have the options of either reunification with family or

³¹ *Id*.

²⁷ Section 39.401(1)(b), F.S.

²⁸ Section 39.401(3)(b), F.S.

²⁹ Section 39.402(8)(a), F.S.

³⁰ Section 39.402(5)(b), F.S. The appointment of counsel is made pursuant s. 39.013, F.S.

³² Section 39.402(7), F.S.

³³ Chapter 2001-68, ss. 3, 5, and 6, Laws of Fla. (creating ss. 39.521(5), 409.1676, and 409.1677, F.S., effective July 1, 2001); and ch. 2002-219, ss. 1, 2, 3, and 5, Laws of Fla. (repealing s. 39.521(5), F.S., creating s. 39.523, F.S., and amending ss. 39.407(5) and 409.1676, F.S., effective July 1, 2002).

adoption. The 2002 legislation moved the language in 39.521, F.S., enacted in 2001 to newly created s. 39.523, F.S. The legislation also provided that children in the custody of the DCF may be placed in certain residential settings without prior approval of the court.

At the same time, national research was showing an association between frequent placement disruptions and outcomes that are adverse to the child.³⁴ Some of the adverse outcomes included poor academic performance and social or emotional adjustment difficulties such as aggression, withdrawal, and poor social interaction with peers and teachers. Despite this evidence, child welfare systems made limited efforts to intervene and reduce placement instability as a mechanism for improving outcomes for children.³⁵ Mismatching placements to children's needs has been identified as a factor that negatively impacts placement stability. Identifying the right placement requires effective assessment.³⁶

In response to trends in research, the Fostering Connections to Success and Increasing Adoptions Act (Fostering Connections Act), enacted in 2008, shifted policies to increase federal support to states so they can place more children permanently with relative guardians or adoptive parents, and enhance aid to foster youth.³⁷ The Fostering Connections Act, in part, increased kinship guardianship assistance payments and increased grants to specified entities who included kinship navigator programs. These reflected the changes that:

- A child must be placed in the least restrictive, most family-like setting available in close proximity to the home of his or her parents;
- The placement must meet the needs of the child; and
- A child must be placed in a permanent home in a timely manner.³⁸

In 2017, the Florida Legislature recognized the above-mentioned shift in federal policy by amending s. 39.523, F.S., to require a comprehensive placement assessment process to be conducted when any child is removed from a home and placed into out-of-home care to determine the level of care needed by the child and match the child with the most appropriate placement.³⁹ Section 39.523(2), F.S., currently provides that when any child is removed from a home and placed into out-of-home care, a comprehensive placement assessment process must be completed to determine the level of care needed by the child, and match the child with the most appropriate placement.⁴⁰ The lead agency or subcontracted agency must coordinate a multidisciplinary team (MDT) staffing, described in detail below, with any individual who is

³⁴ See The Imprint, A Look Back at the Impact of Research on Child Welfare Policy, available at <u>https://imprintnews.org/analysis/look-back-impact-research-child-welfare-policy/28350</u> (last visited Feb. 17, 2021).

³⁵ Noonan, K. and Rubin, D., et al., The Children's Hospital of Philadelphia Research Institute, *Securing Child Safety, Wellbeing, and Permanency Through Placement Stability in Foster Care*, Fall 2009, p. 2, available at

https://policylab.chop.edu/sites/default/files/pdf/publications/PolicyLab_EtoA_CSAW_Fall_2009.pdf (last visited February 17, 2021).

³⁶ Teija Sudol, *Placement Stability Information Packet*, National Resource Center for Permanency and Family Connections, December 2009, available at http://www.hunter.cuny.edu/socwork/nrcfcpp/info_services/Placement_Stability_Info_Pack.htm (last visited Feb. 17, 2021).

³⁷ See Fostering Connections to Success and Increasing Adoptions Act; Pub. L. 110-351; See also the National Conference of State Legislatures, Fostering Connections to Success and Increasing Adoptions Act of 2008, available at https://www.ncsl.org/documents/cyf/FosteringConnectionsSummary.pdf (last visited Feb. 17, 2021).

³⁸ See Adoption Assistance and Child Welfare Act of 1980; Pub.L. 96-272.

³⁹ Chapter 2017-151, Laws of Fla.

⁴⁰ Section 39.523(2), F.S.

available to attend the staffing and is currently involved with the child.⁴¹ The participants for the MDT assessments include, but are not limited to:

- A representative from the DCF and the case manager for the child;
- A therapist;
- Attorney ad litem;
- Guardian ad litem;
- Teachers;
- Coaches;
- Children's Medical Services; and
- Other community providers of services to the child or stakeholders, as applicable.
- Clergy, relatives, and fictive kin, if appropriate.⁴²

Further, team participants must gather and consider data and information on the child that is known at the time of the staffing including, but not limited, to:

- Mental, medical, behavioral health, and medication history.
- Community ties and school placement.
- Current placement decisions relating to any siblings.
- Alleged type of abuse or neglect, including sexual abuse and trafficking history.
- The child's age, maturity, strengths, hobbies or activities, and the child's preference for placement.⁴³

The most appropriate available out-of-home placement must be chosen after all members of the MDT consider all of the information and data gathered, including the results and recommendations of any evaluations conducted.⁴⁴ Placement decisions for each child in out-of-home placement must be reviewed as often as necessary to ensure permanency for that child and to address special issues related to this population of children.⁴⁵ The DCF, a sheriff's office acting under s. 39.3065, F.S., a lead agency, or a case management organization must document all placement assessments and placement decisions in the Florida Safe Families Network (FSFN).^{46, 47}

⁴¹ Section 39.523(2)(a), F.S

⁴² *Id*.

⁴³ *Id.* The comprehensive placement assessment process may also include the use of an assessment instrument or tool that is best suited for the individual child.

⁴⁴ Section 39.523(2)(c), F.S.

⁴⁵ Section 39.523(2)(d), F.S. Further, s. 39.523(2)(f), F.S., provides that if it is determined during the comprehensive placement assessment process that residential treatment as defined in s. 39.407, F.S., would be suitable for the child, the procedures in that section must be followed.

⁴⁶ Section 39.523(2)(e), F.S.

⁴⁷ The FSFN system is Florida's implementation of the Statewide and Tribal Automated Child Welfare Information Systems (SACWIS/TACWIS), which is a federally funded data collection system. All states were required to collect and report particular information to the federal government. States had the option of creating a SACWIS model in order to comply with these federal reporting requirements or they may implement an alternative data collection model. This information was then compiled into the Adoption and Foster Care Analysis and Reporting System (AFCARS) and the National Child Abuse and Neglect Data System (NCANDS). Both systems are made publicly available on the Children's Bureau's Child Welfare Outcomes Report Data website. *See* the National Conference of State Legislatures, *Child Welfare Information Systems*, June 25, 2020, available at https://www.ncsl.org/research/human-services/child-welfare-information-systems.aspx (last visited Feb. 17, 2021).

At each judicial review required under s. 39.701, F.S., the court is required to consider the results of the assessment, the placement decision made for the child, and the services provided to the child.

Special Considerations for Placement of Siblings

An important consideration when placing children into out-of-home care involves the placement of sibling groups. Children may experience anxiety or pain when they are separated from their siblings. However, child welfare agencies can experience obstacles in trying to place siblings together when they enter out-of-home care including, but not limited to:

- Children in sibling groups often have diverse and special needs that may require one-on-one attention;
- Foster and adoptive parents are often unwilling to take in sibling groups;
- Resources to find and maintain placements for sibling groups are often challenged by agencies with excessive caseloads and limited resources; and
- Children may enter care through different agencies, possibly in different jurisdictions.⁴⁸

There is limited research on the importance of the sibling bond which has only recently been accepted by research scientists and policymakers, sparking a flurry of attention to research, policy making, litigation, and development of innovative programs.⁴⁹

Child welfare laws have evolved in many states to address this issue. The Fostering Connections Act made federal funding contingent on complying with the law, which requires:

- Reasonable efforts to place siblings together in out-of-home care unless the state documents that it would be contrary to their safety or well-being; and
- Frequent visitation if siblings are not placed together, unless the state documents that it would be contrary to the children's safety or well-being.⁵⁰

In general, child protection agencies understand the importance of maintaining sibling connections and have embraced approaches that support sibling placements. Thirty-seven states and the District of Columbia have statutes requiring agencies to make reasonable efforts to place siblings together unless a joint placement would not be in the best interests of one of the siblings, such as when one sibling poses a risk to the other. Additionally, 35 states and Puerto Rico have statutes requiring agencies to make provisions for siblings who cannot be placed together, including opportunities for visits and/or other forms of contact or communication.⁵¹

A number of strategies can be encouraged to mitigate the barriers to joint placements for siblings, including:

• Prioritizing placement with kin.

 ⁴⁸ The National Center for Youth Law, *Keeping Siblings together: Past, Present, and Future*, available at https://youthlaw.org/publication/keeping-siblings-together-past-present-and-future/ (last visited Feb. 17, 2021).
 ⁴⁹ Id.

⁵⁰ The Children's Bureau, Child Welfare Information Gateway, *Sibling Issues in Foster Care and Adoption*, available at <u>https://www.childwelfare.gov/pubPDFs/siblingissues.pdf</u>; the U.S. Department of Health and Human Services, Administration for Children and Families, Children's Bureau, Child and Family Services Reviews, available at <u>https://www.acf.hhs.gov/cb/monitoring/child-family-services-reviews</u> (all sites last visited Feb. 17, 2021).

⁵¹ The Casey Family Programs, *How are child protection agencies promoting and supporting joint sibling placements and adoptions?*, available at <u>https://www.casey.org/joint-sibling-placements/</u> (last visited Feb. 17, 2021).

- Establishing clear policies and training for caseworkers and foster or adoptive parents about the importance of preserving sibling connections, and ensuring that siblings are assigned to the same caseworker, regardless of when they enter care.
- Involving children in placement decisions for the sibling group.
- Utilizing targeted foster or adoptive parent recruitment and retention strategies that aim to recruit foster and adoptive homes specifically for sibling groups, and homes that are reflective of the racial and ethnic diversity of children in care.⁵²

Florida law currently addresses sibling placement and visitation in a number of sections of statute, but there is no single consolidated section specifically dealing with sibling related issues. For example:

- Section 409.996(19)(b), F.S., requires the DCF and each lead agency to monitor and document any reasons that siblings are not placed together in out-of-home care; sibling placement information must be incorporated into the results-oriented accountability system and into the evaluation of the outcome and made available to the Florida Institute for Child Welfare for use in assessing the performance of child welfare services.
- Section 39.522(1)(a)8., F.S., requires the court, when determining whether a change of placement is in the best interests of the child, to consider the child's previous and current relationship with a sibling, if the change of legal custody or placement will separate or reunite siblings.
- Section 39.6012(3)(b), F.S., requires that the case plan include a description of the parent's visitation rights and obligations and the plan for sibling visitation if the child has siblings with whom he or she is separated.

Postdisposition Change of Custody

Currently, the court may change the temporary legal custody or the conditions of protective supervision at a postdisposition hearing when a child is already under the jurisdiction of the court, without the necessity of another adjudicatory hearing.

At any time before a child is residing in the permanent placement approved at the permanency hearing, a motion alleging a need for a change in the conditions of protective supervision or the placement may be filed by the DCF or by any other interested person in the case of a child who has been placed in:

- The child's own home under the protective supervision of an authorized agent of the DCF;
- The home of a relative;
- The home of a legal custodian; or
- Some other place.⁵³

If the parents or other legal custodians deny the need for a change, the court must hear all parties in person or by counsel, or both. Upon the admission of a need for a change or after the hearing, the court must enter an order changing the placement, modifying the conditions of protective supervision, or continuing the conditions of protective supervision as ordered.⁵⁴

⁵² Id.

⁵³ Section 39.522(1)(a), F.S.

⁵⁴ Id.

The standard for changing custody of the child must be the best interests of the child.⁵⁵ When determining whether a change of legal custody or placement is in the best interests of the child, the court must consider all of the following:

- The child's age.
- The physical, mental, and emotional health benefits to the child by remaining in his or her current placement or moving to the proposed placement.
- The stability and longevity of the child's current placement.
- The established bonded relationship between the child and the current or proposed caregiver.
- The reasonable preference of the child, if the court has found that the child is of sufficient intelligence, understanding, and experience to express a preference.
- The recommendation of the child's current caregiver.
- The recommendation of the child's guardian ad litem, if one has been appointed.
- The child's previous and current relationship with a sibling, if the change of legal custody or placement will separate or reunite siblings.
- The likelihood of the child attaining permanency in the current or proposed placement.
- Any other relevant factors.⁵⁶

If the child is not placed in foster care, the new placement for the child must meet the home study criteria and court approval under ch. 39, F.S.⁵⁷

When the court is determining reunification, the court is required to review the conditions for return and determine whether the circumstances that caused the out-of-home placement and issues subsequently identified have been remedied to the extent that the child may be returned to the home, with an in-home safety plan prepared and in place. Alternatively, if the reunification is approved by the DCF, the court must determine that reunification will not be detrimental to the child's safety, well-being, and physical, mental, and emotional health.⁵⁸

A court considering whether a child who is placed in the custody of a non-offending parent should be reunited with the other parent, upon a finding that the circumstances that caused the out-of-home placement and issues subsequently identified have been remedied, to the extent that the return of the child to the home of the other parent with an in-home safety plan prepared or approved by the DCF will not be detrimental to the child, must find that the safety, well-being, and physical, mental, and emotional health of the child would not be endangered by reunification and that reunification would be in the best interest of the child.⁵⁹

⁵⁵ United Nations, Office of the High Commissioner for Human Rights, Convention on the Rights of the Child, available at <u>https://www.ohchr.org/EN/ProfessionalInterest/Pages/CRC.aspx</u> (last visited Feb. 2, 2021). The term "best interests" or "best interests of the child" is a child rights principle, which derives from Article 3 of the UN Convention on the Rights of the Child, which says that all actions concerning children, whether undertaken by public or private social welfare institutions, courts of law, administrative authorities or legislative bodies, the best interests of the child shall be a primary consideration. The Convention on the Rights of the Child is the most rapidly and widely ratified human rights treaty in history—with 196 countries as "states parties." The United States is the only signatory country that has not ratified the Convention.

⁵⁶ Section 39.522(1)(a), F.S.

⁵⁷ Section 39.522(1)(b), F.S.

⁵⁸ Section 39.522(2), F.S.

⁵⁹ Section 39.522(3), F.S.

A court must consider additional factors when deciding whether to place a child in out-of-home care after the child was placed in the child's own home with an in-home safety plan or the child was reunified with a parent or caregiver with an in-home safety plan to determine whether to place the child in out-of-home care. The factors include, at a minimum:

- The circumstances that caused the child's dependency and other subsequently identified issues.
- The length of time the child has been placed in the home with an in-home safety plan.
- The parent's or caregiver's current level of protective capacities.
- The level of increase, if any, in the parent's or caregiver's protective capacities since the child's placement in the home based on the length of time the child has been placed in the home.⁶⁰

In addition, the court is required to evaluate the child's permanency goal and change the permanency goal as needed if doing so would be in the best interests of the child. If the court changes the permanency goal, the case plan must be amended pursuant to s. 39.6013(5), F.S.⁶¹

Transitions

Placement Transitions

Transition planning and practice may be used for any move of any child from one caregiver to another caregiver, including to or from a biological parent. It is important to minimize the number of out-of-home care placements in every child's case. However, in some situations, a change in out-of-home care placement might be considered necessary.⁶²

Once the child establishes a bond with a caregiver who becomes the psychological parent, transition planning from one caregiver's home to another must be as emotionally protective as possible.⁶³ Poorly executed or improperly timed transitions may adversely affect a child's healthy development and capacity to attach to others.⁶⁴

Any change in primary caregiver may be very traumatic and this trauma can be minimized by implementing a caring transition plan. Visitation with a future caregiver does not establish the same bond that develops when a child bonds with a caregiver who provides day-to-day care. This includes visitation with a biological parent relative who has been visiting consistently and appropriately, which suggests there will inevitably be trauma when the child is moved to a different day-to-day caregiver when the child has formed an attachment to a current caregiver.⁶⁵

Transition planning and visiting must be tailored to the individual child's circumstances and consideration must be given to certain factors such as the child's age and attachment to his or her current caregiver. Special consideration should be given to transitioning infants and toddlers who are removed from their placement during developmental phases that may be adverse to such

⁶⁵ Id.

⁶⁰ Section 39.522(4), F.S.

⁶¹ Section 39.522, F.S.

⁶² Advokids, *Transition Planning*, available at <u>https://advokids.org/childhood-mental-health/transitions/</u> (last visited Feb. 17, 2021).

⁶³ Id.

⁶⁴ Id.

change, given they may lack verbal skills or developmental ability and maturity to understand what is happening to them.⁶⁶

The fundamental task in early childhood is the formation of attachment. Attachment is an emotional bond with another person. It is believed that the earliest bonds formed by children with their caregivers have a tremendous impact that continues throughout life. Typical attachment stages are:

- At 0-8 weeks of age, the stage for developing secure attachment is being set. During this preattachment period the mother will 'warm up' the emotional bond with her sensitive and consistent responses. The infant may distinguish between caregivers but in general displays little preference. Baby separation anxiety in relation to the mother has not kicked in yet.
- At 2-6 months, the child starts to distinguish more clearly between known and unknown figures. The child starts to get a sense of how his or her mother will react when they are anxious or distressed.
- At 6-11 months and stage of child development, the baby has developed a clear understanding as to who his or her primary caregiver is (typically the mother). This awareness often makes the mother the preferred caregiver.
- At 18-24 months, the child's attachment behavior is very clear. The child is very conscious of good strategies for reaching the desired proximity of his or her mother.⁶⁷

Infants and toddlers who are removed from their home and placed in out-of-home care need special consideration and guidance through the grieving process, in their relationships, and through transitions from one caregiver to another. Because they may be non-verbal or lack the developmental ability and maturity to understand what is happening to them, let alone articulate it, their feelings are easily overlooked or misinterpreted. Young children in out-of-home care suffer the same grief and loss and doubts that older children do, without the ability to express how he or she is feeling.⁶⁸

Florida law addresses out-of-home care transitions and educational stability in a number of circumstances, including, but not limited to:

- Section 39.6035(1), F.S., requires, within 180 days after a child reaches 17 years old, the DCF and lead agency to collaborate with the caregiver and other individuals identified by the child to assist the child with developing a transition plan to prepare for when the child ages out of care.⁶⁹
- Section 39.604(5), F.S., provides for transition plans when it is not in a child's best interest to remain in the child care or early education setting that he or she attended prior to being placed into out-of-home care and requires the caregiver to collaborate with specified individuals to determine the best setting for the child.

⁶⁶ Child Advocates, Smooth Transitions for Young Children in Foster Care, available at

https://www.childadvocates.net/smooth-transitions-young-children-foster-care/ (last visited Feb. 17, 2021). ⁶⁷ Positive Parenting Ally, Psychology Attachment Behavior, available at <u>https://www.positive-parenting-</u> ally.com/psychology-attachment.html (last visited Feb. 17, 2021).

⁶⁸ Child Advocates, *Smooth Transitions for Young Children in Foster Care*, available at: https://www.childadvocates.net/smooth-transitions-young-children-foster-care/ (last visited Feb, 17, 2021).

⁶⁹ Section 39.6035(1), F.S. The plan must address housing, health insurance, education, and workforce support and employment services.

- Section 39.701(3)(d), F.S., which provides at the last review hearing before the child reaches 18 years of age, the court must:
 - Address whether the child plans to remain in foster care, and, if so, ensure that the child's transition plan includes a plan for meeting one or more of the criteria and a supervised living arrangement under s. 39.6251, F.S.;
 - Ensure the child has been informed of the:
 - Right to continued support and services from the DCF and the lead agency;
 - Right to request termination of dependency jurisdiction and be discharged from foster care;
 - Opportunity to reenter foster care pursuant to s. 39.6251, F.S.;
 - Ensure that the young adult, if he or she requests termination of dependency jurisdiction and discharge from foster care, has been informed of:
 - Services or benefits for which the young adult may be eligible based on his or her former placement in foster care;
 - Services or benefits that may be lost through termination of dependency jurisdiction; and
 - Other federal, state, local, or community-based services or supports available to him or her.

Florida rules require two weeks' notice prior to a change of placement except in an emergency situation, and requires a transition plan to a new placement if the child's current placement is unable to be stabilized and is not in the child's best interest.⁷⁰ The DCF also has operating procedures for transition planning for youth to ensure that children develop necessary life skills and to prepare children to transition to adulthood.⁷¹

Education Transitions

State and federal law contain requirements that must be adhered to in order to ensure educational stability for a child in out-of-home care. A child's educational setting should only be changed when maintaining the educational setting is not in the best interest of the child.

The Every Student Succeeds Act (ESSA)⁷² was signed into law on December 10, 2015. ESSA reauthorized the Elementary and Secondary Education Act and includes new provisions that promote educational stability for children in foster care so they can continue their education without disruption, maintain important relationships, and have the opportunity to achieve college and career readiness. The law also emphasizes the importance of collaboration and joint decision-making between child welfare agencies and educational agencies.

Specific protections related to children in out-of-home care include:

- Being able to remain in the same school when in the child's best interest;
- Immediate enrollment in school and transfer of school records;

⁷⁰ Rule 65C-28.005, F.A.C.

⁷¹ The DCF, *CFOP 170-17 Transitioning Youth and Young Adult*, ch. 2 (July 29, 2019) available at https://myflfamilies.com/admin/publications/cfops/CFOP%20170-xx%20Child%20Welfare/CFOP%20170-17%20Services%20for%20Transitioning%20Youth%20and%20Young%20Adults/CFOP%20170-17,%20%20Chapter%2002,%20Transition%20Planning%20for%20Youth.pdf (last visited Feb. 17, 2021).

⁷² The Every Student Succeeds Act, Public Law 114-95.

- School transportation when changing schools;
- Point of contact designated within state educational agency;
- Local educational agency point of contact; and
- Required data collection and reporting.

For the first time, state educational agencies will be required to report annually on student achievement and graduation rates for students in out-of-home care.⁷³

The Fostering Connections Act also places requirements on child welfare agencies to work with schools to support the education needs of children in foster care. Since its passage in 2008, the Fostering Connections Act has brought much-needed attention to the critical importance of education stability for children in out-of-home care.⁷⁴ The Fostering Connections Act helps children and in out-of-home care, guardianship and adoption achieve their educational goals by requiring that states ensure that they attend school and, when placed in out-of-home care, they remain in their same school where appropriate, or, when a move is necessary, get help transferring promptly to a new school. It also provides increased federal support to assist with school-related transportation costs.

Florida law provides for transition plans when it is not in a child's best interest to remain in the child care or early education setting that he or she attended prior to being placed into out-of-home care and requires the caregiver to collaborate with specified individuals to determine the best setting for the child.⁷⁵

Multidisciplinary Teams

The use of a MDT team in child welfare settings is a concept that has been an established practice for over the past 60 years through the use of hospital-based child protection teams and, more recently, child advocacy centers.^{76, 77} Because of the complex nature of child abuse and neglect investigations and family assessments and interventions, MDT teams are often used to enhance and improve investigations and responses necessary for children and families to recover and succeed. The MDT teams are becoming more widely used today to include a variety of individuals, both professional and non-professional, that interact and coordinate their efforts to plan for children and families receiving child welfare services. The MDT may also be referred to as an "interdisciplinary team," or a "case consultation team."⁷⁸

Utilizing a MDT approach builds upon existing family-centered approaches to care. The use of a strengths-based, family-centered multidisciplinary process is key to engaging children, youth,

⁷³ Id.

⁷⁴ See Fostering Connections to Success and Increasing Adoptions Act, Pub.L. 110-351.

⁷⁵ Section 39.604, F.S.

⁷⁶ The Kempe Foundation, *Child Protection Team Celebrates 60 Years*, available at <u>http://www.kempe.org/child-protection-team-celebrates-60-years</u>/ (last visited Feb. 17, 2021).

⁷⁷ The National Children's Alliance, *History of NCA*, available at <u>https://www.nationalchildrensalliance.org/history-of-nca/#:~:text=The%20history%20of%20National%20Children's,system%20to%20help%20abused%20children</u> (last visited Feb. 17, 2021).

⁷⁸ The Child Welfare Information Gateway, *Multidisciplinary Teams*, available at

https://www.childwelfare.gov/topics/responding/iia/investigation/multidisciplinary/ (last visited Feb. 17, 2021).

and families in the development and implementation of their individual case or treatment plans or other related services designed to meet their needs. By sharing decision-making and working together, it is more likely that positive and lasting outcomes will be achieved.⁷⁹

The MDTs can help eliminate, or at least reduce, many barriers to effective action, including a lack of understanding by the members of one profession of the objectives, standards, conceptual bases, and ethics of the others; lack of effective communication; confusion over roles and responsibilities; interagency competition; mutual distrust; and institutional relationships that limit interprofessional contact.⁸⁰ As a result, a number of states⁸¹ are using a MDT team model, also known as a "Child and Family Team", that is key to the well-being of children and families served by child welfare agencies and their partners. This model is premised on the notion that children and families have the capacity to resolve their problems if given sufficient support and resources to help them do so.⁸²

In California, for example, the process begins when a child enters out-of-home care, and a child welfare social worker engages with a child and his or her family, and then uses a variety of strategies to identify other team members and factors to develop a plan to help achieve positive outcomes for a child's safety, permanency, and well-being.⁸³ This strengths-based approach to child welfare recognizes that families are experts in their own lives, and they can achieve success when they have an active role in creating and implementing solutions.⁸⁴

Currently, Florida law provides for the use of MDTs in a number of circumstances, including, in part:

- Child Protection Teams under s. 39.303, F.S.;
- Child advocacy center multidisciplinary case review teams under s. 39.3035, F.S.;
- MDT staffing's under s. 39.523, F.S.; and
- MDT staffings under ss. 39.524 and 409.1754, F.S.

Additionally, the DCF reports that it or lead agencies currently coordinate MDT staffings for a number of purposes, including, in part:

• Adoption related staffings;

⁸¹ See Clark County Department of Family Services, *Child and Family Team Meetings Nevada Case Planning and Assessment Policies*, available at <u>https://www.childwelfare.gov/pubPDFs/NV_CaseManagementTrainingFacilitator.pdf</u>; State of Tennessee Department of Children's Services, *Administrative Policies and Procedures: 31.7*, available at <u>https://files.dcs.tn.gov/policies/chap31/31.7.pdf</u>; Indiana Department of Child Services, *Child Welfare Policy* (January 1, 2020) available at <u>https://www.in.gov/dcs/files/5.07%20Child%20and%20Family%20Team%20Meetings.pdf</u> (all sites last visited Feb. 17, 2021).

⁸⁴ Id.

⁷⁹ The Kinship Center, *The Importance of the Child and Family Team*, available at <u>http://www.kinshipcenter.org/about-kinship-center/news-and-events/breaking-news/the-importance-of-the-child-and-family-team-cft.html</u> (last visited Feb. 17, 2021).

⁸⁰ National Center on Child Abuse and Neglect, U.S. Children's Bureau, Administration for Children, Youth and Families, Office of Human Development Services, U.S. Department of Health, Education, and Welfare, *Multidisciplinary Teams In Child Abuse And Neglect Programs*, 1978, available at <u>https://www.ojp.gov/pdffiles1/Digitization/51625NCJRS.pdf</u> (last visited Feb. 17, 2021).

⁸² California Department of Social Services, About Child and Family Teams, available at

https://www.cdss.ca.gov/inforesources/foster-care/child-and-family-teams/about (last visited Feb. 17, 2021). ⁸³ *Id.*

- Baker Act staffings;
- Case plan conferences;
- Case staffings;
- Case transfer staffings;
- Close the loop staffings;
- Comprehensive Medical Assessment Team staffings;
- Comprehensive Placement Assessment Team staffings;
- Human Trafficking staffings;
- The Department of Juvenile Justice staffings;
- High risk staffing or critical case staffings;
- Independent living staffings;
- Institutional staffings;
- Legal, medical, or mental health staffings;
- New child staffings;
- Permanency staffing;
- Safety management staffing;
- Separated sibling staffings;
- Service staffings; and
- Transfer staffings.⁸⁵

Case Record Face Sheet

A case record face sheet is generally defined as any cover sheet to a multipage document that contains the relevant points covered in the document itself. They are commonly used in the medical or healthcare arenas and typically provides a patient's information at a quick glance. Face sheets can include contact details, a brief medical history and the patient's level of functioning, along with patient preferences and wishes.⁸⁶

A number of states also use similar face sheets to record pertinent information about a child welfare case, including most notably Iowa and Illinois.⁸⁷

Currently, Florida law does not require a face sheet to be included in the case file for child welfare cases.

⁸⁵ The DCF, Electronic mail from John Paul Fiore, Legislative Specialist, *RE: Follow up on data request from last week*, February 12, 2021 (on file with the Senate Committee on Children, Families, and Elder Affairs) (noting several other meetings and conferences that are held for other purposes throughout dependency cases) (hereinafter cited as "The DCF Supplemental Information").

⁸⁶ Caring.com, *What is a Face Sheet*, available at <u>https://www.caring.com/articles/what-is-a-face-sheet/</u>; the Medical Dictionary, available at <u>https://medical-dictionary.thefreedictionary.com/face+sheet</u> (all sites last visited Feb. 17, 2021).

⁸⁷ Iowa Department of Human Services, *Child Welfare Services Referral Face Sheet*, available at <u>https://dhs.iowa.gov/sites/default/files/470-5150.pdf?102920201715</u>; State of Illinois, Department of Children and Family Service, *Help Unit Face Sheet*, available at

https://www2.illinois.gov/dcfs/aboutus/notices/Documents/cfs399_2.pdf#search=face%20sheet (all sites last visited Feb. 17, 2021).

Rebuttable Presumptions

A rebuttable presumption is defined as a legal assumption the court is required to make if certain facts are established and no contradictory evidence is produced. There are various rebuttable presumptions found in Florida law. Two examples found in ch. 39, F.S., include:

- Section 39.0139, F.S., relating to visitation and contact with children who have been sexually abused, provides for the creation of a rebuttable presumption of detriment to a child when specified conditions are met.
- Section 39.203, F.S., relating to immunity from liability in cases of child abuse, abandonment or neglect, provides a rebuttable presumption that specified actions are retaliatory if the specified actions are committed within a prescribed period of time against a person who reports child abuse, abandonment, or neglect under ch. 39, F.S.

III. Effect of Proposed Changes:

The bill codifies, consolidates, and amends, in part, current law in new sections regarding priority placement under s. 39.4021, F.S., multidisciplinary team staffings to make placement, education and other important life decisions of the child under s. 39.4022, F.S., transition plans under s. 39.4023, F.S., and sibling placements under s. 39.4024, F.S. These new sections are created in Part V, titled Taking Children into Custody and Shelter Hearings, to ensure that these issues are addressed at the time a child is removed from his or her home due to abuse, abandonment, or neglect and applied throughout dependency proceedings as current law is silent on how to deal with placement issues between the time of shelter and the disposition hearing. Current law in other sections that relate to these placement or education issues have been amended to cross-reference the new sections.

The bill also amends ss. 39.522 and 39.523, F.S., relocating factors related to postdisposition changes and placement in out-of-home care into s. 39.4022, F.S., creating the new MDTs. Section 39.522, F.S., is also amended to create a rebuttable presumption in certain cases.

Placement in Out-of-Home Care

Section 39.4021, F.S., is created to set out the following list of priority placements of which the DCF must attempt to place a child when he or she is being placed in out-of-home care:

- Non-offending parent;
- Relative;
- Adoptive parent of a child's sibling;
- Fictive kin, with a close existing relationship to the child;
- Licensed foster care; and
- Group or congregate care.

This list slightly amends the list under current law in s. 39.401, F.S., by clarifying that the child may be released to a non-offending parent, fictive kin with a close existing relationship to the child, or group or congregate care, in the order of priority set out above.

Section 39.4021, F.S., also confirms the requirement under current law to place sibling groups together whenever possible unless it is not in the children's best interest when applying the

criteria and factors as set out under s. 39.4022, F.S., and 39.4024, F.S. Placement decisions after shelter must be made in compliance with s. 39.4021, F.S., unless otherwise provide in ch. 39, F.S.

The bill also amends ss. 39.401 and 39.402, F.S., to cross-reference s. 39.4021, F.S., which codifies current law and clarifies the priority of placement which the DCF is required to apply when determining where to release a child who is removed due to abuse, abandonment, or neglect while awaiting a shelter hearing and to require the court to make written findings in shelter orders that the DCF has made reasonable efforts to place the child in order of priority unless it is not an option or in the best interest of the child, respectively.

Multidisciplinary Teams

The DCF reports that MDTs are presently being convened for many purposes throughout a dependency case, and current law makes reference to requirements to convene these staffings, for instance in s. 39.523, F.S., in relation to postdisposition change of placement decisions. Section 39.4022, however, codifies the creation of these teams, defines them, provide for stated goals, an expanded list of mandatory reasons when staffings must be convened, and specified factors that must be considered when making decisions about what is in the child's best interest.

The bill provides legislative findings including that:

- There is an increasing body of evidence showing that services for children and families are most effective when delivered in the context of a single, integrated multidisciplinary team that includes the child, his or her family, natural and community supports, and professionals who join together to empower, motivate, and strengthen a family and collaboratively develop a plan of care and protection to achieve child safety, child permanency, and child and family well-being.
- Effective assessment through an integrated MDT is particularly important for children who are vulnerable due to existing histories of trauma that led to the child's entrance into the child welfare system. This assessment is especially important for young children who are 3 years of age or younger, as a result of the enhanced need for such children to have healthy and stable attachments to assist with necessary brain development. Stable and nurturing relationships in the first years of life, as well as the quality of such relationships, are integral to healthy brain development, providing a foundation for lifelong mental health and determining well-being as an adult.

The bill provides definitions for the following terms:

- "Change in physical custody," which is defined to mean a change by the DCF or the lead agency to the child's physical residential address, even when such change does not require a court order changing the legal custody of the child.
- "Multidisciplinary team," which is defined to mean an integrated group of individuals which meets to collaboratively develop and attempt to reach a consensus decision on the most suitable out-of-home placement, educational placement, or other specified important life decision that is in the best interest of the child.

The bill sets out MDT goals that are child and family focused with an emphasis of having them involved in important life changing decisions, securing a child's safety, minimizing any potential

trauma, and monitoring their strengths and needs throughout the case. The MDTs are required to adhere to the following goals:

- Secure a child's safety in the least restrictive and intrusive placement that can meet his or her needs;
- Minimize the trauma associated with separation from the child's family and help the child to maintain meaningful connections with family members and others who are important to him or her;
- Provide input into the placement decision made by the community-based care lead agency and the services to be provided in order to support the child;
- Provide input into the decision to preserve or maintain the placement, including necessary placement preservation strategies;
- Contribute to an ongoing assessment of the child and the family's strengths and needs;
- Ensure that plans are monitored for progress and that such plans are revised or updated as the child's or family's circumstances change; and
- Ensure that the child and family always remain the primary focus of each MDT staffing.

The bill provides for collaboration among diverse, qualified individuals who are part of the child's network to make the most informed decisions possible for a child. The MDT participants necessary to achieve an appropriately diverse team for a child may vary by child, but must consist of the following members:

- The child, unless he or she is not of an age or capacity to participate in the team;
- The child's family members and other individuals identified by the family as being important;
- The current caregiver;
- A representative from the DCF; and
- The case manager for the child.

The DCF or lead agency may invite additional participants depending on the stated purpose of the staffing, including, but not limited to:

- A representative from Children's Medical Services;
- A guardian ad litem, if one is appointed;
- A school personnel representative who has direct contact with the child;
- A therapist or other behavioral health professional, if applicable.
- A mental health professional with expertise in sibling bonding, if applicable; or
- Other community providers of services to the child or stakeholders, when applicable.

The bill provides that each MDT staffing must be led by a facilitator who is a trained professional who is otherwise required to attend the staffing in his or her official capacity and whose main responsibility is to help team participants use the strengths within the family to develop a safe plan for the child. The facilitator does not need to be the same person for each staffing convened in a child's case or in the service area of the designated lead agency handling a child's case.

The bill provides that the MDT staffings must be held as soon as possible before all of the following events occur or within 72 hours after an emergency situation arises as defined in s. 39.4023(2), F.S., and in accordance with s. 39.4023, F.S.:

- Initial out-of-home placement decisions;
- Changes in physical custody and appropriate mandatory transition plans in accordance with s. 39.4023, F.S.;
- Changes in a child's educational placement and mandatory transition plans in accordance with s. 39.4023, F.S.;
- Placement decisions for a child which involve sibling groups in accordance with s. 39.4024, F.S.; and
- Any other important decisions in the child's life which are so complex that the DCF or appropriate lead agency determines that it must be addressed by convening a MDT staffing to ensure the best interest of the child is maintained.

The bill codifies current law, which provides that an assessment conducted by the MDT may also use an evidence-based assessment instrument, or tool that is best suited for the child and clarifies that the instrument or tool used should be best suited for determining the specific decision of the staffing and the needs of that individual child and family. The bill requires that MDT staffing participants must, before formulating a decision, gather and consider data and information on the child which is known at the time, including, but not limited to:

- The child's age, maturity, and strengths;
- Mental, medical, behavioral health, and medication history;
- Community ties and school placement;
- The stability and longevity of the child's current placement;
- The established bonded relationship between the child and the current or proposed caregiver;
- The child's previous and current relationship with a sibling, if the change in physical custody or placement will separate or reunite siblings, evaluated in accordance with s. 39.4024, F.S.;
- The physical, mental, and emotional health benefits to the child by remaining in his or her current placement or moving to the proposed placement;
- The reasonable preference of the child, if the court has found that the child is of sufficient intelligence, understanding, and experience to express a preference;
- The recommendation of the child's current caregiver, if applicable;
- The recommendation of the child's guardian ad litem, if one has been appointed;
- The likelihood of the child attaining permanency in the current or proposed placement;
- The likelihood that the child will have to change schools or day care placement, the impact of such a change, and the parties' recommendations as to the timing of the change including an education transition plan required under s. 39.4023, F.S.;
- The disruption of continuity of care with medical, mental health, behavioral health, dental, or other treatment services the child is receiving at the time of the change of custody decision;
- The allegations of any abuse, abandonment, or neglect, including sexual abuse and trafficking history, which caused the child to be placed in out-of-home care and any history of additional allegations of abuse, abandonment, or neglect;
- The impact on activities that are important to the child, including the ability of the child to continue in such activities;
- The impact on the child's future access to education, Medicaid, and independent living benefits; and

• Any other relevant factors.⁸⁸

These factors are a consolidation of factors that are set out in current law under ss. 39.522(1)(a) and 39.523(2)(a), F.S., with one new factor and amendments to two current factors as follows:

- The factor relating to the child's previous and current relationship with a sibling, if the change in physical custody or placement will separate or reunite siblings, is amended to require that any issues regarding siblings must be evaluated in accordance with s. 39.4024, F.S.;
- A new factor is added which states the team must consider the likelihood that the child will have to change schools or day care placement, the impact of such a change, and the parties' recommendations as to the timing of the change including an education transition plan required under s. 39.4023, F.S.; and
- The factor relating to allegations of any abuse, abandonment, or neglect, including sexual abuse and trafficking history, which caused the child to be placed in out-of-home care is amended to include consideration of any history of additional allegations of abuse, abandonment, or neglect.

The bill lists specified information that must be gathered and considered by the MDTs for a decision related to a child 3 years of age or younger, and reviewed as often as necessary to ensure permanency, including:

- Identified kin and relatives who express interest in caring for the child, including strategies to overcome potential delays in placing the child with such persons if they are suitable.
- The likelihood that the child can remain with the prospective caregiver past the point of initial removal and placement with, or subsequent transition to, the caregiver and the willingness of the caregiver to provide care for any duration deemed necessary if placement is made.
- The prospective caregiver's ability and willingness to:
 - Accept supports related to early childhood development and services addressing any possible developmental delays;
 - Address the emotional needs of the child and accept infant mental health supports, if needed;
 - Help nurture the child during the transition into out-of-home care;
 - Work with the parent to build or maintain the attachment relationship between parent and child;
 - Effectively co-parent with the parent; and
 - Ensure frequent family visits and sibling visits.

The bill provides that if the staffing participants reach a consensus decision, it becomes the official position of the lead agency regarding the decision for which the MDT convened and binds all DCF and lead agency participants, who are obligated to support it. If the participants cannot reach a consensus decision, the trained professional acting as the facilitator is required to attempt to bring at least the lead agency's staff to a decision that all participants can support.

⁸⁸ Further, the bill requires that MDT staffings may not be delayed to accommodate pending behavioral health screenings or assessments or pending referrals for services.

However, if there is disagreement even among lead agency staff, the MDT may request a review of the decision from a designated, high-level administrator within the lead agency and that decision becomes the official position for the decision for which the team was convened. If the MDT cannot agree on the placement, the lead agency must determine the most appropriate placement for the child in order to achieve the goals of child safety, permanency, and well-being.

The bill provides that if a MDT staffing fails to reach a consensus decision, the facilitator must prepare and submit a written report to the court within five business days after the conclusion of the staffing that details the decision made and the positions of the MDT's participants.

The bill permits the DCF to discuss confidential information during MDT staffings in the presence of those participating. The bill requires any individuals who participate in MDT staffings to maintain the confidentiality of all information shared during the staffing.

The bill also provides that these provisions may not be construed to mean that MDT staffings coordinated by the DCF or the appropriate lead agency for purposes other than those specifically enumerated in the bill before October 1, 2021, are no longer required to be conducted or are required to be conducted in accordance with the above-mentioned criteria. The bill also requires the DCF to adopt rules.

Transitions

The bill creates s. 39.4023, F.S., establishing specific provisions for transitioning a child who is in the dependency system and specifically addressing placement transitions and education transitions. The bill provides legislative findings and intent, including, specifically:

- The Legislature finds that many children in out-of-home care have experienced multiple changes in placement, and those transitions often result in trauma not only for the child, but also for caregivers, families, siblings, and all professionals involved.
- The Legislature further finds that poorly planned and executed or improperly timed transitions may adversely impact a child's healthy development as well as the child's continuing capacity to trust, attach to others, and build relationships in the future.
- The Legislature finds that the best child welfare practices recognize the need to prioritize the minimization of the number of placements for every child in out-of-home care. Further, the Legislature finds that efforts must be made to support caregivers in order to promote stability. When placement changes are necessary, they must be thoughtfully planned.
- The Legislature finds that transition plans are critical when moving all children, including infants, toddlers, school-age children, adolescents, and young adults.
- It is the intent of the Legislature that a placement change or an educational change for a child in out-of-home care be achieved ideally through a period of transition that is unique to each child, provides support for all individuals affected by the change, and has flexible planning to allow for changes necessary to meet the needs of the child.

The bill also provides definitions for the following terms:

• "Educational change," which is defined to mean any time a child is moved between schools which is not the result of the natural transition from elementary school to middle school or middle school to high school. The term also includes changes in child care or early education programs for infants and toddlers.

- "Emergency situation," which is defined to mean that there is an imminent risk to the health or safety of the child, other children, or others in the home or facility if the child remains in the placement.
- "Placement change," which is defined to mean any time a child is moved from one caregiver to another, including moves to a foster home, a group home, relatives, prospective guardians, prospective adoptive parents, and reunification with parents. The term also includes moves between rooms and buildings operated by a group home provider.
- "School," which is defined to mean any child care, early education, elementary, secondary, or postsecondary educational setting.

Placement Transitions

The bill requires the DCF or lead agency to create and implement an individualized transition plan for each child before each placement change. In order to minimize changes in placement, once a caregiver accepts responsibility of caring for a child, the child may be removed from the home of the caregiver only if:

- The caregiver is unwilling or unable to safely or legally care for the child;
- The child is reunified with the parent or legal guardian;
- The child is being placed in a legally permanent home in accordance with a case plan or court order; or
- The removal is demonstrably in the best interests of the child.

The bill requires the lead agency to provide a caregiver and a child with any necessary supportive services to stabilize the child's current out-of-home placement if there is in danger of it needing modification. If the child is required to be removed notwithstanding the preventative services provided, the DCF or the lead agency must convene a MDT staffing before the child's placement is changed or within 72 hours of moving the child in an emergency situation to develop an appropriate transition plan.

The bill requires the DCF or lead agency to provide notice at least 14 days before moving a child from one out-of- home placement to another, which must include the reason a placement change is necessary. It must be filed with the court, and a copy must be provided to the:

- Child, unless he or she, due to age or capacity, is unable to comprehend the written notice, which will necessitate the DCF or lead agency to provide notice in an age- and capacity-appropriate alternative manner;
- Child's parents, unless prohibited by court order;
- Child's out-of-home caregivers;
- Guardian ad litem, if appointed to the child; and
- Attorney for the DCF.

The bill also provides that the transition plan must be developed by the individuals required to receive notice of intent to move a child, and any relevant information must be shared and considered to ensure that the transition plan does all of the following:

- Respects the child's developmental stage and psychological needs;
- Ensures the child has all of his or her belongings and is allowed to help pack those belongings when appropriate;

- Allows for a gradual transition from the current caregiver's home with substantial overlap between the two caregivers and provides time for the child to have a final visitation with everyone important to him or her;
- Allows, when possible, for continued contact with the previous caregiver and others in the home; and
- Prohibits a change in placement that occurs between 7 p.m. and 8 a.m.

The bill requires the DCF or the lead agency to file the transition plan with the court within 48 hours after the creation of the plan and provide a copy of the plan to the specified persons who receive notice of intent to move the child.

The bill provides for additional considerations for transitions of infants and children under school age. Placement decisions for infants and children under 5 years of age in out-of-home care must focus on promoting security and continuity. Transition plans for infants and young children must describe the facts that were considered when each of the following were discussed and specify what decision was made as to how each of the following applies to the child:

- The age of the child and the child's current ability to accomplish developmental tasks, with consideration made for whether the child is:
 - Six months of age or younger; or
 - One year to 2 years of age.
- The length of time the child has lived with the current caregiver, the strength of attachment to the current caregiver, and the harm of disrupting a healthy attachment compared to the possible advantage of a change in placement.
- The relationship, if any, the child has with the new caregiver and whether a reciprocal agreement exists between the current caregiver and the prospective caregiver to maintain the relationship with both caregivers.
- The pace of the transition and whether flexibility exists to accelerate or slow down the transition based on the needs and reactions of the child.

The bill requires the lead agency to fully inform prospective caregivers of the child's needs and circumstances and ensure that he or she is willing and able to accept responsibility for providing high-quality care for such needs and circumstances before the child is placed. The bill requires the lead agency to review the caregivers' roles and responsibilities according to the parenting partnerships plan for children in out-of-home care pursuant to s. 409.1415, F.S., the case manager must sign a copy of it, and obtain the signature of the prospective caregiver acknowledging explanation of the requirements before placement of the child.

Education Transitions

In addition to placement changes, the bill also establishes a number of provisions related to education transitions, which often occur in conjunction with a placement change, but may also be considered independently. The bill provides legislative findings, including that:

• Children in out-of-home care frequently changing child care, early education programs, and schools. These changes can occur when the child first enters out-of-home care, when the child must move from one caregiver to another, or when the child returns home upon reunification. Research shows that children who change schools frequently make less academic progress than their peers and fall further behind with each school change.

Additionally, educational instability at any level makes it difficult for children to develop supportive relationships with teachers or peers. State and federal law contain requirements that must be adhered to in order to ensure educational stability for a child in out-of-home care. A child's educational setting should only be changed when maintaining the educational setting is not in the best interest of the child.

The bill requires that the DCF and lead agency must make every effort to keep a child in his or her school of origin and that any placement decision must include thoughtful consideration of which school a child will attend if a school change is necessary. The DCF and lead agency must consult with the child, parents, caregiver, child welfare professional, guardian ad litem, and other specified individual, including but not limited to, certain school staff, to determine which school is in the child's best interest to attend. The bill requires the DCF or the lead agency to create and implement an individualized education transition plan each time a child experiences a school change.

If it is not in the child's best interest to remain in the school or program of origin, the specified individuals must consider the following relevant factors when determining the school the child will attend, including, but not limited to:

- The child's desire to remain in the school or program of origin;
- The child's parents or legal guardians' school preference;
- The child's relationship with other students or mentors the school or program of origin;
- The child's cultural and community connections in the school or program of origin;
- Whether the child is suspected of having a disability under the Individuals with Disabilities Education Act (IDEA) or s. 504 of the Rehabilitation Act of 1973, or has begun receiving interventions under this state's multi-tiered system of supports;
- Whether the child has an evaluation pending for special education and related services under IDEA or s. 504 of the Rehabilitation Act of 1973;
- Whether the child is a student with a disability under IDEA who is receiving special education and related services or a student with a disability under s. 504 of the Rehabilitation Act of 1973 who is receiving accommodations and services and, if so, whether those required services are available in a school or program other than the school or program of origin;
- Whether the child is an English Language Learner student and is receiving language services, and, if so, whether those required services are available in the proposed new school or program;
- The impact a change to the school or program of origin would have on academic credits and progress toward promotion;
- The availability of extracurricular activities important to the child;
- The child's known individualized educational plan or other medical and behavioral health needs and whether such plan or needs are able to be met at the proposed new school or program;
- The child's permanency goal and timeframe for achieving permanency;
- The child's history of school transfers and how such transfers have impacted the child academically, emotionally, and behaviorally;
- The length of the commute to the school or program and how it would impact the child; and
- The length of time the child has attended the school or program of origin.

The bill specifically provides that the cost of transportation cannot be a factor in making the best interest determination.

Transitions between Child Care and Early Education Programs.

The child must, if possible, remain with the familiar child care provider or early education program when their placement changes unless there is an opportunity to transition to a higher quality program. When this is not possible, however, the child's education transition plan must be made with the participation of the child's current and future school or program, and the plan must give the child an opportunity to say goodbye to important figures in the educational environment.

Transitions between K-12 Schools.

The bill requires that a transition plan for a school change between K-12 schools must include all of the following:

- The decision and any related details of all factors considered to change the child's school in accordance with reasons allowed for removal;
- Evidence that the DCF or lead agency has coordinated with local educational agencies to provide immediate and appropriate enrollment in a new school, including transfer of educational records, record of a school entry health examination, and arrangements for transportation to the new school;
- Discussion of the timing of the proposed school change which addresses the potential impact on the child's education and extracurricular activities;⁸⁹ and
- Information regarding transportation of the child to school.

Transition Plan Documentation

The bill requires the DCF, in collaboration with the Quality Parenting Initiative,⁹⁰ to develop a form to be completed and updated each time a child experiences a change of placement covered under s. 39.4023, F.S. The updated form must be attached to the case record face sheet required to be included in the case file pursuant to s. 39.00146(b), F.S. The form must be used statewide and, at a minimum, must include the following information:

- The membership of the MDT convened to develop a transition plan for the change in placement and the dates the team met;
- The identity of the MDT professional facilitator;
- The topics considered by the MDT; and

⁸⁹ The bill provides that education plans for this level must include, at a minimum, grading periods, exam schedules, credit acquisitions, sports eligibility, and extracurricular participation.

⁹⁰ The Quality Parenting Initiative (QPI) is a national movement for foster care change, which focusing on creating a system that gives parents the tools to provide excellent parenting every day. The QPI system requires the support and involvement of birth families, relative caregivers, foster families, young people, and others in the child welfare system. It consists of a network of states, including Florida, as well as counties and private agencies that are committed to ensuring all children in care have excellent parenting and lasting relationships so they can thrive and grow. Florida implemented this program as a pilot in 2008.

•

The MDT's recommendations and the name of each individual or entity responsible for carrying out each recommendation.

The bill requires the DCF or the lead agency to document all MDT staffings and placement transition decisions in the Florida Safe Families Network (FSFN). This information must be included in the social study report for judicial review.⁹¹ The bill also provides the DCF with rulemaking authority to implement the provisions of the bill related to placement and education transitions.

Placement of Siblings

The bill creates s. 39.4024, F.S., relating to the placement of siblings and providing clarity to provisions that address placement decision of sibling groups. These provisions expand current law to highlight the importance of providing clear guidance for these children that enter out-of-home care. The bill provides legislative findings related to sibling relationships including that:

- Sibling relationships can provide a significant source of continuity throughout a child's life, are likely to be the longest relationships that individuals experience, and that healthy connections with siblings can serve as a protective factor for children who have been placed in out-of-home care.
- It is beneficial for a child who is placed in out-of-home care to be able to continue existing relationships with his or her siblings, regardless of age, so that they may share their strengths and association in their everyday and often common experiences.
- Healthy connections with siblings can serve as a protective factor for children who have been placed in out-of-home care. The Legislature finds that child protective investigators and caseworkers should be aware of the variety of demographic and external situational factors that may present challenges to placement in order to identify such factors relevant to a particular group of siblings and ensure that these factors are not the sole reason that siblings are not placed together.
- It is the responsibility of all entities and adults involved in a child's life to seek opportunities to foster existing sibling relationships to promote continuity and help to sustain family connections, including, but not limited to, the DCF, lead agencies, parents, foster parents, guardians ad litem, next of kin, and other persons important to the child.
- While there is a presumption in law and policy that it is in the best interest of a child going into foster care to be placed with any siblings the Legislature finds that overall well-being of the child and family improves when the person or team responsible for placement decisions evaluates the child's sibling and family bonds and prioritizes the bonds that are unique drivers of the child's ability to maintain and develop healthy relationships. The person or team with an understanding of the need to balance all attachment bonds of a child and the potential need to prioritize existing and healthy sibling relationships differently than a potential or unhealthy sibling relationship over a healthy existing bond with a caregiver will result in more stable and healthier placements for all children in out-of-home care.

The bill provides the following definitions that apply to the provision related to the placement of siblings:

⁹¹ The judicial review referenced is as required under s. 39.701, F.S.

- "Lead agency," which is defined to mean a community-based care lead agency under contract with the DCF to provide care to children in foster care under ch. 409, F.S.
- "Multidisciplinary team," which is defined to have the same meaning as provided in s. 39.4022, F.S.
- "Sibling," which is defined to mean:
 - A child who shares a birth parent or legal parent with one or more other children;
 - A child who has lived together in a family with one or more other children whom he or she identifies as siblings.

Placement Decisions

The bill provides that the DCF is required to make reasonable efforts to place siblings who have been removed from their home and have an existing relationship in the same foster, kinship, adoptive, or guardianship home, when it is in the best interest of each sibling and when an appropriate, capable, and willing joint placement for the sibling group is available. Further, the bill provides that if a child is removed from his or her home after his or her sibling, the DCF or lead agency and the MDT must make reasonable efforts to initially place the child who has entered out-of-home care with his or her siblings in the sibling's existing placement, provided it would not jeopardize the stability of such placement and it is in the best interest for each child.

When determining whether to move a child from a current placement to a new placement when such change is instigated by a sibling relationship, all relevant factors must be considered by the MDT to ensure that the child is best served by the decision.

The bill clarifies that the DCF and the court are not required to make an initial placement or change in placement to develop a relationship between siblings which did not exist at the time a child is placed in out-of-home care.

The bill provides a number of considerations when determining how to place a child who is a part of a sibling group. To ensure that the placement decision is appropriate as early as possible, the bill provides that the DCF or lead agency must convene a MDT staffing in accordance with s. 39.4022, F.S., at the time a child who is a part of a sibling group is removed from the home to determine and assess the sibling relationships from the perspective of each child to ensure the best placement of each child in the sibling group. The MDT must consider all relevant factors included in ss. 39.4022 and 39.4024, F.S., including, but not limited to, the existing emotional ties between and among the siblings, the degree of harm each child is likely to experience as a result of separation, and the standard protocols established by the Quality Parenting Initiative.

The bill provides provisions that detail how the DCF or lead agency must place a child in a sibling group that has an existing relationship, including:

- Requiring that if the DCF or the appropriate lead agency is able to locate a caregiver that will accept the sibling group and the MDT determines that the placement is suitable for each child, the sibling group must be placed together.
- Requiring the DCF or lead agency to make all reasonable efforts to ensure contact and visitation between siblings placed in separate out-of-home care placements and provide reviews of the placements when the DCF or appropriate lead agency is not able to locate a

caregiver or placement option that allows the sibling group to be placed together in an initial placement.

Further, if all the siblings are unable to be placed in an existing placement and the siblings do not have an existing relationship, when determining whether to move any child who is part of the sibling group from his or her current placement to a new placement that will unite the sibling group, the DCF or lead agency must consider all of the following additional factors:

- The presence and quality of current attachment relationships, including:
 - The quality and length of the attachment of the child to both the current and prospective caregiver;
 - The age of the child at placement with the current caregiver and the child's current age as well as the ages of any siblings;
 - The ease with which the child formed an attachment to the current family;
 - Any indications of attachment difficulty in the child's history; and
 - The number of moves and number of caregivers the child has experienced.
- The potential of the new caregiver to be a primary attachment figure to the sibling group by ensuring care for each child's physical needs and the willingness and availability to meet the each child's emotional needs.
- The quality of existing sibling relationships and the potential quality of sibling relationships that can be formed between the children.
- The consideration of any costs and benefits of disrupting existing emotional attachments to a primary caregiver to place children in a new placement with siblings, including:
 - The length and quality of the established and current primary attachment relationships between the siblings and between the siblings and their current caregivers; and
 - Relationships between any other siblings and whether such relationships appear adequate and not stressful or harmful.
- The ability to establish and maintain sibling visitation and contact pursuant to this section in a manner and schedule that makes sense for an infant or young child if it is determined that the infant or young child is to remain with his or her primary caregivers rather than be placed with his or her siblings.
- The ability to establish and maintain contact with the sibling and new caregiver as part of a transition plan developed in accordance with s. 39.4023, F.S., before changing the child's placement to allow the child, his or her siblings, and new caregiver to adjust and form bonds.

The bill requires that if, after considering the required provisions and factors described above, the determination is that the child would benefit from being placed with his or her siblings, the transition of the child to the new home must be carried out gradually in accordance with s. 39.4023, F.S.

The bill requires the DCF, in collaboration with the Quality Parenting Initiative, to develop standard protocols that incorporate the required provisions and factors and any other factors deemed relevant for use in making decisions about when placing siblings together would be contrary to a child's well-being or safety or decisions providing for frequent visitation and contact. These protocols will be used by the DCF and lead agency.

The Legislature finds that regular contact among a sibling group that cannot be placed together, especially among siblings with existing attachments to each other, is critical for the siblings to

maintain their existing bonds and relationships or to develop such bonds and attachments, if appropriate. The bill requires the following practices to be considered in helping to maintain or strengthen the relationships of separated siblings:

- Respect and support the child's ties to his or her birth or legal family, including parents, siblings, and extended family members, must be provided by the caregiver, and he or she must assist the child in maintaining allowable visitation and other forms of communication. The DCF and lead agency must provide a caregiver with the information, guidance, training, and support necessary for fulfilling this responsibility.
- Provide adequate support to address any caregiver concerns and to enhance the caregiver's ability to facilitate contact between siblings who are not in the same out-of-home placement and promote the benefits of sibling contact.
- Prioritize placements with kinship caregivers who have an established personal relationship with each child so that even when siblings cannot be placed together in the same home, kinship caregivers are more likely to facilitate contact.
- Prioritize placement of siblings geographically near each other, such as in the same neighborhood or school district, to make it easier for the siblings to see each other regularly.
- Encourage frequent and regular visitation, if the siblings choose to do so, to allow the children to be actively involved in each other's lives and to participate in celebrations, including, but not limited to, birthdays, graduations, holidays, school and extracurricular activities, cultural customs, and other milestones.
- Provide other forms of contact when regular in-person meetings are not possible or are not sufficient to meet the needs or desires of the siblings, such as maintaining frequent contact through letters, e-mail, social media, cards, or telephone calls.
- Coordinate, when possible, joint outings or summer or weekend camp experiences to facilitate time together, including, but not limited to, activities or camps specifically designed for siblings in out-of-home care.
- Encourage joint respite care to assist the caregivers who are caring for separated siblings to have needed breaks while also facilitating contact among the siblings, including, but not limited to, providing babysitting or respite care for each other.
- Prohibit the withholding communication or visitation among the siblings as a form of punishment.

The bill authorizes the court to limit or restrict communication or visitation upon a finding by clear and convincing evidence that the communication or visitation is harmful to the child. If the court makes such a finding, it must direct the DCF or lead agency to immediately provide services to ameliorate the harm so that communication and visitation may be restored as soon as possible.

The bill requires the DCF and the lead agency to periodically, but at least once every 6 months, reassess sibling placement, visitation, and other sibling contact decisions in cases where siblings are separated, not visiting, or not maintaining contact to determine if a change in placement is warranted unless the decision to not place a child with his or her sibling group was made due to such placement being inappropriate, unhealthy, or unsafe for the child.

Further, the bill requires the lead agency to provide services to the caregiver and sibling group in accordance with s. 39.4023(3), F.S., to try to prevent the disruption of a placement if a child in a

sibling group who has been placed in an out-of-home care placement with his or her siblings does not adjust to the placement. However, if after reasonable efforts are made under s. 39.4023(3), F.S., the child still has not adjusted to the out-of-home placement, a MDT staffing must be convened to determine what is best for all of the children. The MDT is required to review the current placement of the sibling group and choose a plan that will be least detrimental to each child. The MDT must develop a transition plan in accordance with ss. 39.4022 and 39.4023, F.S., if the decision is to move the child to ensure the opportunity for the siblings to maintain contact.

The DCF or lead agency must convene a MDT staffing within a reasonable amount of time after the discovery of such sibling to decide if the current placement or permanency plan requires modification if it becomes known that a child in out-of-home care has a sibling of whom the child, DCF, or lead agency was previously unaware.

The bill provides a number of other provisions related to a child and his or her siblings including:

- Requiring the DCF to promptly provide a child with the location of and contact information for his or her siblings and must make reasonable efforts to ascertain such information if the existence or location of or contact information for a child's siblings is not known.
- Providing that a child has a right to continued communication with his or her sibling if the child's sibling is also in out-of-home care and such sibling leaves out-of-home care for any reason, including, but not limited to, emancipation, adoption, or reunification with his or her parent or guardian.
- Requiring the DCF or the lead agency to document in writing any decision to separate siblings in the case file as required in s. 39.00146, F.S., and document the decision in the FSFN, including any efforts made to keep the siblings together, an assessment of the short-term and long-term effects of separation on each child and the sibling group as a whole, and a description of the plan for communication or contact between the children if separation is approved.

The bill requires the DCF to adopt rules to implement this section of the bill.

Postdisposition Change of Custody

A MDT staffing must be convened to try to reach a consensus on a postdisposition change of placement under s. 39.522, F.S. If any party or the caregiver denies the change of physical custody, the court must have an evidentiary hearing and consider the factors listed in s. 39.4022, F.S.;⁹² the report filed by the MDT team, if applicable; and the priority of placements established under s. 39.4021, F.S., discussed above.

The bill creates a rebuttable presumption that it is in the child's best interest to remain permanently in his or her current physical placement if:

- The child has been in the same safe and stable placement for 9 consecutive months or more;
- Reunification is not a permanency option for the child;
- The caregiver is able, willing, and eligible for consideration as an adoptive parent or permanent custodian for the child;

⁹² This is an expanded list of factors that includes, in part, those currently listed in s. 39.523, F.S.

- The caregiver is not requesting the change in physical placement; and
- The change in physical placement being sought is not to reunify the child with his or her parent or sibling or transition the child from a safe and stable nonrelative caregiver to a safe and stable relative caregiver.

The bill defines "change of physical custody" to mean a change by the DCF or lead agency to the child's physical residential address even when such change does not require a court order to change the legal custody of the child.

The court must consider competent and substantial evidence and testimony at an evidentiary hearing, related to the factors enumerated in s. 39.4022, F.S., expert evidence in the science and research of child-parent bonding and attachment, and any other evidence deemed relevant to a determination of placement. The presumption may not be rebutted solely by the expressed wishes of a biological parent, a biological relative, or a caregiver of a sibling of the child.

The bill also provides that a current caregiver who has had physical custody of a child for at least 9 consecutive months and who meets all the required criteria in the section is required to be notified by the DCF or lead agency of an intent to change the physical custody of the child at least 21 days before the desired date for transitioning the child to the new physical custody placement. A caregiver may notify the court and the DCF or lead agency of any objection to the change in physical custody and the intent to request an evidentiary hearing in writing as soon as possible after receiving notice from the DCF or the lead agency, but no later than 5 days before the desired date for transitioning the child to the new physical custody placement.

The child's placement must not be changed without a court order once the DCF or the lead agency receives written notice of the caregiver's objection.

The court must conduct an initial case status hearing within 7 days after receiving written notice from the caregiver, at which time the court must:

- Grant party status to the current caregiver who is seeking permanent custody and has maintained physical custody of that child for at least 9 continuous months;
- Appoint a lawyer for the child who is the subject of the permanent custody proceeding;
- Advise the caregiver of his or her right to retain counsel for purposes of the evidentiary hearing; and
- Appoint a court-selected neutral and independent expert in the science and research of childparent bonding and attachment.

The bill requires that no later than 90 days from the date the caregiver provides written notice of objection to the court, it must conduct an evidentiary hearing and provide a written order of its findings regarding the placement that is in the best interest of the child. A copy of the order must be provided to all parties and the current caregiver and prospective caregiver. If the court decides that the child's placement will be modified from his or her current caregiver after an evidentiary hearing, the DCF or lead agency must provide an appropriate transition plan in accordance with s. 39.4023, F.S.

As noted above, the bill amends s. 39.523, F.S., removing the list of factors that the MDT must gather and consider at staffings to assess postdisposition change of placement, and cross-

references s. 39.4022, F.S., which is one of the new sections which consolidated these factors with other factors in s. 39.522, F.S., to create one comprehensive list to consider when determining what is in a child's best interest.

Case Record Face Sheet

The bill creates s. 39.00146, F.S., implementing the use of a case record sheet with all child welfare cases in Florida. To achieve this goal, the bill provides definitions for the following terms: "multidisciplinary team," "placement change," "school," and "sibling".

The bill requires that the case record of every child under the supervision or in the custody of the DCF, the DCF's agents, or providers contracting with the DCF, including lead agencies and their subcontracted providers, must include a face sheet containing relevant information about the child and his or her case, including at least all of the following:

- General case information, including, but not limited to:
 - The child's name and date of birth;
 - The current county of residence and the county of residence at the time of the referral;
 - The reason for the referral and any family safety concerns;
 - The personal identifying information of the parents or legal custodians who had custody of the child at the time of the referral, including name, date of birth, and county of residence;
 - The date of removal from the home; and
 - The name and contact information of the attorney or attorneys assigned to the case in all capacities, including the attorney or attorneys that represent the DCF and the parents, and the guardian ad litem, if appointed to the child.
- The name and contact information for any employees of the DCF, the DCF's authorized agents, or providers contracting with the DCF, including lead agencies and their subcontracted providers, who have worked with the child, including the child's current and previous case managers, and the supervisor information for such employees.
- The personal information of relevant family members and other fictive kin, including, but not limited to, the name and contact information of:
 - The child's parents;
 - The child's siblings, including the location of the current out-of-home placement, if applicable;
 - The child's current caregivers and any previous out-of-home placements;
 - Any other caretaking adults; and
 - All children in the out-of-home placement, if applicable.
- A description of any threats of danger placing the child at imminent risk of removal.
- A description of individual parent or caregiver concerns for the child.
- Any concerns that exist regarding the parent or the current caregiver's ability to:
 - Engage or bond with the child if the child is an infant;
 - Structure daily activities that stimulate the child;
 - Manage the child's behavior;
 - Maintain a safe home; or
 - Make good health decisions for the child.
- Any transitions in placement the child has experienced since the child's initial placement and a description of how such transitions were accomplished in accordance with s. 39.4023, F.S.

- If the child has any siblings and they are not placed in the same out-of-home placement, the reasons the children are not in joint placement and the reasonable efforts that the DCF or appropriate lead agency will make to provide frequent visitation or other ongoing interaction between the siblings, unless the court determines that the interaction would be contrary to a sibling's safety or well-being in accordance s. 39.4024, F.S.
- Information pertaining to recent and upcoming court hearings, including, but not limited to, the date, subject matter, and county of court jurisdiction of the most recent and next scheduled court hearing.
- Any other relevant information.

The bill requires the DCF, the DCF's authorized agents, or providers contracting with the DCF, including lead agencies and their subcontracted providers, to ensure that the face sheet for each case is updated at least once per month. The DCF must obtain updated information from any case service providers working on the case.

The bill provides the DCF with rulemaking authority to implement provisions relating to case record face sheets.

The bill is effective October 1, 2021.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

The bill requires the DCF or lead agency to develop a transition plan for each placement change that occurs. The DCF states that this requirement will impact the lead agencies. The DCF states that, according to the Florida Safe Families Network (FSFN) data, there were 22,705 placement changes in FY 2019-2020 where a child moved from one caregiver to another, including moves to a relative, nonrelative, foster home, group home, and reunification with a parent. The data currently collected in FSFN does not include moves between rooms or buildings operated by group homes for which the DCF would also be required to develop a transition plan. The DCF states that it typically requires a case manager on average 8 hours to develop a transition plan that includes the components and consultation with the interested persons outlined in the bill. The DCF further provides that this provision will require at least 98 new case management positions, with a total need for salary, expenses, and travel anticipated to be \$8,093,428 (\$7,657,524 in recurring and \$435,904 in nonrecurring funds).⁹³

C. Government Sector Impact:

The DCF states in the agency analysis dated February 19, 2021, that CS/SB 80 will have a significant negative fiscal impact on state government and the private sector related to the multidisciplinary teams and transition plans. Specifically, the DCF states that to fulfill the requirements of the teams, it needs at least 174 FTEs to serve as a team facilitator to lead a meeting each time there is a placement change and on an annual basis in conjunction with the child's permanency hearing. The total cost for the anticipated FTEs cited in that analysis is \$14,313,442 (\$13,539,490 in recurring and \$773,952 in nonrecurring funds).⁹⁴ Further, the DCF stated that the bill would require a mental health professional with expertise in sibling bonding to be included in a team meeting convened to decide the placement of a sibling group. The DCF estimates that this requirement would result in additional expenditures to the DCF of \$1,653,000 for staffings and court testimony.⁹⁵ However, CS/SB 80 removed the requirement for mental health expertise and made it permissive, which should alter the department's fiscal analysis.

Although CS/SB 80 substantially amended several provisions, including, in part, to clarify that the MDTs are intended to operate in a substantially similar manner as is provided for under current law, the DCF contends that the bill will have a significant negative fiscal impact on state government and the private sector.

Further, it should be noted that the DCF has provided supplemental information to Senate professional staff that there are a number of MDT staffings currently being conducted by the DCF or lead agency that involve a similar structure for the participant members and provide for a similar purpose. In light of this supplemental information, additional

⁹⁴ *Id*.

⁹³ Department of Children and Families (DCF), *CS/SB 80 Fiscal Analysis* (February. 19, 2021) (on file with the Senate Appropriations Committee).

⁹⁵ Id.

information will need to be gathered from the DCF to ensure that FTE and expenditure needs provided by the DCF are appropriate to implement the bill requirements.⁹⁶

Lastly, the DCF provides that the bill is expected to require significant changes to the FSFN system to support data currently not in FSFN and the development of web services to provide the data required for the case record face sheet. The DCF also anticipates a recurring cost to use an external provider solution to maintain the Face Sheet program capability. The DCF contends that the estimated cost for the FSFN changes, web services, and external provider solution will range between \$1,430,500 and \$2,284,000. The DCF also notes that additional portal functionality requirements may affect costs.⁹⁷

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 39.401, 39.402, 39.522, 39.523, and 39.806.

This bill creates the following sections of the Florida Statutes: 39.00146, 39.4021, 39.4022, 39.4023, and 39.4024.

IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Children, Families, and Elder Affairs on February 16, 2021:

The committee substitute:

- Requires the DCF and lead agencies to develop a "FACE sheet", which must include minimum information related to the child's case to be kept in the dependency case file as a quick reference resource.
- Requires the DCF and the lead agencies to update the FACE sheet at least once a month.
- Provides legislative findings and intent related to priority placements for children in out-of-home care.
- Expands and relocates the list of persons that should be considered as priority placements for these children and ensure this priority list applies to initial and for all subsequent removals.

⁹⁶ See The DCF Supplemental Information.

⁹⁷ DCF, CS/SB 80 Fiscal Analysis, p. 18-20.

- Relocates and expands existing MDT teams to ensure better decisions for the child through engaging with families and other important individuals.
- Provides legislative intent for MDT, staffings, and assessments and provide a definition for the term "multidisciplinary team".
- Enumerates circumstances when the MDT must be convened within specified timeframes, including to consider placement decisions, transitions and transition plans, and sibling placements.
- Specifies the participants that must be invited and provide authority for the DCF or lead agency to invite other relevant participants and requires the MDT staffing to be led by a facilitator who is a person otherwise required to attend the staffing.
- Requires MDT staffing participants to gather and consider data and information on the child before formulating a decision.
- Requires MDTs to conduct supplemental assessments for children under age 3, including specified additional data to collect and factors to consider when making decision relating to such children.
- Requires that a consensus decision reached by the MDT becomes the official position and that specified parties are bound by such consensus decision, provides procedures for when the MDT does not reach a consensus decision, and requires the facilitator to file a report with the court providing specified information within a certain time frame.
- Requires the lead agency to determine a suitable placement if the MDT cannot come to a consensus decision.
- Authorizes specified parties to discuss confidential information during a team staffing in the presence of participating individuals and provides that information collected by any agency or entity that participates in a MDT staffing which is confidential and exempt upon collection remains confidential and exempt when discussed in staffings.
- Provides legislative findings and intent related to changes in placement and defines the terms "educational change", "emergency situation", "placement change", and "school".
- Requires the DCF and lead agency to convene the MDT to develop transition plans for placement changes and education transitions that focus minimizing the impact on the child within specified time frames for emergency versus nonemergency circumstances.
- Requires the lead agencies to provide services to a caregiver intended to try and prevents a placement disruption prior to convening the MDT to develop a transition plan.
- Clarifies that a child may be removed from his or her home in an emergency without convening the MDT for transition plan development prior to removal.
- Provides that the transition plans address specialized concerns, including additional specified factors, which include consideration of additional specified factors for children that are younger than 3 years of age.
- Requires the DCF and lead agency to consider certain factors when determining the best education placement for a child and provides additional considerations for transitions of early education or programs versus K-12 education schools.

- Requires that prospective caregivers are prepared for accepting the child who is being transitioned to their home, including providing information on the child and the transition plan.
- Requires the DCF to develop a form related to transition plans in collaboration with the Quality Parenting Initiative (QPI) to be attached to the FACE sheet.
- Provides legislative findings related to siblings in out-of-home care and define the terms "multidisciplinary team", "lead agency", and "sibling".
- Specifies how the DCF and the lead agencies must handle changes in placement and educational settings and transitions of sibling groups throughout the dependency process.
- Requires that the DCF must make reasonable efforts to place sibling groups together when they are removed at the same time from the same home and on an initial placement of a child who enters out-of-home care later than his or her siblings if it won't disrupt the placement and provides that the DCF and the court are not required to make an initial placement or change of placement to develop a sibling bond that does not exist.
- Requires the DCF or lead agency to convene a MDT staffing to make a decision regarding placements of sibling groups and establishes specified criteria for the DCF or lead agency to consider when determining initial placement and for the court to consider when a change of placement is sought for sibling groups that have certain existing relationships as well as additional factors for consideration when the siblings may not have an existing relationship.
- Provides specified factors to consider when determining placement of a child who is part of a sibling group and is younger than 3 years of age.
- Requires the DCF, in collaboration with the Quality Parenting Initiative, to develop standard protocols for the DCF and lead agency for use in making specified decisions about child placement.
- Provides for the contact and visitation between siblings who are not placed together in out-of-home care that will assist the siblings with continuing established relationships or possibly developing a relationship.
- Requires subsequent reviews by the MDT for sibling groups when a child does not adjust to a placement with his or her siblings after certain services are offered or in the event a sibling group is not placed together.
- Creates a rebuttable presumption that in specified cases the best interest of the child is to continue the current placement and require the court to conduct an evidentiary hearing to determine the best placement.
- Requires the caregiver, in response to receiving written notice of the DCF or lead agency's intent to change a placement, to file written notice to the court and the DCF requesting the evidentiary hearing.
- Requires the court to hold the initial status hearing and conduct the evidentiary hearing within specified timeframes and prohibits the DCF from moving the child until a court order states to do so.
- Requires the court to appoint an attorney for the child and an expert in attachment and bonding and authorizes the caregiver to retain counsel.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2021

CS for SB 80

 $\mathbf{B}\mathbf{y}$ the Committee on Children, Families, and Elder Affairs; and Senators Brodeur and Albritton

A bill to be entitled

586-02155-21

1

202180c1

2 An act relating to child welfare; creating s. 39.00146, F.S.; defining terms; requiring the case 3 record of every child under the supervision or in the custody of the Department of Children and Families, the department's agents, or providers contracting with the department to include a case record face sheet; specifying information required to be included in the ç case record face sheet; requiring the department, the 10 department's agents, and providers contracting with 11 the department to update the case record face sheet 12 monthly; requiring the department to adopt rules; 13 amending s. 39.401, F.S.; requiring the department to 14 determine out-of-home placement based on priority of 15 placements and other factors; amending s. 39.402, 16 F.S.; requiring the department to make reasonable 17 efforts to place a child in out-of-home care based on 18 priority of placements; providing exceptions and other 19 criteria; creating s. 39.4021, F.S.; providing 20 legislative findings; establishing certain placement 21 priorities for out-of-home placements; requiring the 22 department or lead agency to place sibling groups 23 together when possible if in the best interest of each 24 child after considering specified factors; providing 25 construction; creating s. 39.4022, F.S.; providing 26 legislative intent; defining terms; requiring that 27 multidisciplinary teams be established for certain 28 purposes; providing goals for such teams; providing 29 for membership of multidisciplinary team staffings;

Page 1 of 54

CODING: Words stricken are deletions; words underlined are additions.

	586-02155-21 202180c1
30	authorizing the department or lead agency to invite
31	other participants to attend a team staffing under
32	certain circumstances; providing requirements for
33	multidisciplinary team staffings; requiring that team
34	staffings be held when specified decisions regarding a
35	child must be made; requiring team staffing
36	participants to gather and consider data and
37	information on the child before formulating a
38	decision; providing for the use of an evidence-based
39	assessment instrument or tool; requiring
40	multidisciplinary teams to conduct supplemental
41	assessments for certain children; requiring team
42	participants to gather certain information related to
43	the child for such supplemental assessments; requiring
44	that a consensus decision reached by the team becomes
45	the official position and that specified parties are
46	bound by such consensus decision; providing procedures
47	for when the team does not reach a consensus decision;
48	requiring that the lead agency determine a suitable
49	placement if the team cannot come to a consensus
50	decision; requiring the formation of a team within
51	specified timeframes; requiring the facilitator to
52	file a report with the court within a specified
53	timeframe if the team does not reach a consensus
54	decision; providing requirements for the report;
55	authorizing specified parties to discuss confidential
56	information during a team staffing in the presence of
57	participating individuals; providing that information
58	collected by any agency or entity that participates in
	Page 2 of 54
	CODING. Words stricken are deletions, words underlined are additions

CS for SB 80

53	36-02155-21	202180c1	
59	a staffing which is confidential and exempt upon	202100001	
60	collection remains confidential and exempt when		
61	discussed in staffings; requiring individuals who		
52	participate in a staffing to maintain the		
53	confidentiality of all information shared; providir	nd	
54	construction; requiring the department to adopt rul	es;	
55	creating s. 39.4023, F.S.; providing legislative		
6	findings and intent; defining terms; providing for	the	
7	creation of transition plans for specified changes	in	
8	placement; providing conditions under which a child	ł	
9	may be removed from a caregiver's home; requiring		
0	community-based care lead agencies to provide servi	ces	
1	to prevent a change in placement; requiring the		
2	department and a community-based care lead agency t	.0	
3	convene a multidisciplinary team staffing to develo	op a	
4	transition plan under certain circumstances; requir	ring	
5	the department or community-based care lead agency	to	
6	provide written notice of a planned placement change	je;	
7	providing requirements for the notice; requiring		
8	additional considerations for placement changes for	-	
9	infants and young children; providing findings;		
0	providing for determinations to be made to minimize	è	
1	changes in school placements; specifying factors th	nat	
2	must be considered when selecting a new school for	a	
3	child; requiring children who enter out-of-home car	re	
4	or undergo changes in placement to remain with		
5	familiar child care providers or early education		
6	programs, if possible; providing requirements for		
7	transition plans for transitions between K-12 schoo	ols;	

 $\textbf{CODING:} \text{ Words } \frac{\texttt{stricken}}{\texttt{are deletions; words } \underline{\texttt{underlined}} \text{ are additions.}$

	586-02155-21 202180c1
88	requiring the department, in collaboration with the
89	Quality Parenting Initiative, to develop a form for a
90	specified purpose; specifying requirements for the
91	form; requiring the department and community-based
92	care lead agencies to document multidisciplinary team
93	staffings and placement transition decisions in the
94	Florida Safe Families Network and include such
95	information in the social study report for judicial
96	review; requiring the department to adopt rules;
97	creating s. 39.4024, F.S.; providing legislative
98	findings; defining terms; requiring the department or
99	lead agency to make reasonable efforts to place
100	siblings in the same foster, kinship, adoptive, or
101	guardianship home when certain conditions are met;
102	requiring the department or lead agency and
103	multidisciplinary team to take certain actions when
104	siblings are not placed together; specifying that the
105	department and court are not required to make a
106	placement or change in placement to develop certain
107	sibling relationships; requiring the department or the
108	lead agency to convene a multidisciplinary team
109	staffing to determine and assess sibling relationships
110	when a child is removed from a home; providing for the
111	placement of sibling groups in certain circumstances;
112	specifying factors for the multidisciplinary team to
113	consider when determining placement or change of
114	placement for children in sibling groups who do not
115	have an existing relationship with siblings; requiring
116	that a child's transition to a new home be carried out
	Page 4 of 54

Page 4 of 54

CS for SB 80

1	586-02155-21 202180c1
117	gradually when it is determined that the child would
118	benefit from being placed with siblings; requiring the
119	department, in collaboration with the Quality
120	Parenting Initiative, to develop standard protocols
121	for the department and lead agency for use in making
122	specified decisions about child placement; providing
123	considerations for maintaining contact between
124	siblings when separated; providing duties for
125	caregivers; authorizing the court to limit and
126	restrict communication and visitation upon a finding
127	of clear and convincing evidence that such
128	communication or visitation is harmful to the child;
129	requiring the department and community-based care lead
130	agencies to periodically reassess certain sibling
131	placements in certain instances; requiring the
132	department to provide certain services to prevent
133	disruption in a placement when a child does not adjust
134	to such placement; requiring that a multidisciplinary
135	team staffing is convened when one child does not
136	adjust to placement as a sibling group under certain
137	conditions; requiring the team to review such
138	placement and choose a plan least detrimental to each
139	child; requiring that a multidisciplinary team be
140	convened in certain circumstances where the department
141	or child subsequently identify a sibling; requiring
142	the department to provide children with specified
143	information relating to their siblings; requiring the
144	department to make reasonable efforts to ascertain
145	such information if it is not known; providing that a
1	
	Page 5 of 54

 $\textbf{CODING:} \text{ Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$

	586-02155-21 202180c1
146	child has a right to continued communication with a
147	sibling when the child's sibling is also in out-of-
148	home care and such sibling leaves out-of-home care for
149	any reason; requiring the department and lead agencies
150	to document in writing decisions to separate siblings
151	in case files and the Florida Safe Families Network;
152	specifying requirements for such documentation;
153	requiring the department to adopt rules; amending s.
154	39.522, F.S.; deleting and relocating criteria for the
155	court to consider when determining whether a legal
156	change of custody is in the best interest of the
157	child; defining the term "change in physical custody";
158	providing a rebuttable presumption that the best
159	interest of a child is to remain in a current
160	placement; providing applicability for such
161	presumption; establishing the manner in which to rebut
162	the presumption; requiring the department or lead
163	agency to notify a caregiver within a specified
164	timeframe of the intent to move a child; requiring the
165	caregiver to provide written notice of objection to
166	such move within a specified time frame; requiring the
167	court to conduct an initial status hearing within a
168	specified timeframe upon receiving specified written
169	notice from a caregiver; prohibiting the department or
170	lead agency from moving a child upon receiving
171	specified written notice from a caregiver; providing
172	for the appointment of an attorney for a child;
173	providing for the appointment of an expert; providing
174	deadlines for an evidentiary hearing; amending s.
	Page 6 of 54

Page 6 of 54

	586-02155-21 202180c1
175	39.523, F.S.; requiring the department or lead agency
176	to coordinate a multidisciplinary team staffing for
177	specified purposes; requiring, rather than
178	authorizing, the department to create rules; amending
179	s. 39.806, F.S.; conforming a cross-reference;
180	providing an effective date.
181	
182	Be It Enacted by the Legislature of the State of Florida:
183	
184	Section 1. Section 39.00146, Florida Statutes, is created
185	to read:
186	39.00146 Case record face sheet
187	(1) As used in this section, the term:
188	(a) "Multidisciplinary team" has the same meaning as
189	provided in s. 39.4022(2).
190	(b) "Placement change" has the same meaning as provided in
191	s. 39.4023(2).
192	(c) "School" has the same meaning as in s. 39.4023(2).
193	(d) "Sibling" has the same meaning as in s. 39.4024(2).
194	(2) The case record of every child under the supervision or
195	in the custody of the department or the department's authorized
196	agents, including community-based care lead agencies and their
197	subcontracted providers, must include a face sheet containing
198	relevant information about the child and his or her case,
199	including at least all of the following:
200	(a) General case information, including, but not limited
201	to:
202	1. The child's name and date of birth;
203	2. The current county of residence and the county of
	Page 7 of 54

 $\textbf{CODING: Words } \underline{stricken} \text{ are deletions; words } \underline{underlined} \text{ are additions.}$

	586-02155-21 202180c1
204	residence at the time of the referral;
205	3. The reason for the referral and any family safety
206	concerns;
207	4. The personal identifying information of the parents or
208	legal custodians who had custody of the child at the time of the
209	referral, including name, date of birth, and county of
210	residence;
211	5. The date of removal from the home; and
212	6. The name and contact information of the attorney or
213	attorneys assigned to the case in all capacities, including the
214	attorney or attorneys that represent the department and the
215	parents, and the guardian ad litem, if one has been appointed.
216	(b) The name and contact information for any employees of
217	the department, the department's authorized agents, or providers
218	contracting with the department, including community-based care
219	lead agencies and their subcontracted service providers, who
220	have worked with the child, including the child's current and
221	previous case managers, and the supervisor information for such
222	employees.
223	(c) The personal information of relevant family members and
224	other fictive kin, including, but not limited to, the name and
225	contact information of:
226	1. The child's parents;
227	2. The child's siblings, including the location of their
228	current out-of-home placement, if applicable;
229	3. The child's current caregivers and any previous out-of-
230	home placements;
231	4. Any other caretaking adults; and
232	5. All children in the out-of-home placement, if
	Page 8 of 54

	586-02155-21 202180c1
233	applicable.
234	(d) A description of any threats of danger placing the
235	child at imminent risk of removal.
236	(e) A description of individual parent or caregiver
237	concerns for the child.
238	(f) Any concerns that exist regarding the parent or the
239	current caregiver's ability to:
240	1. Maintain a safe home;
241	2. Engage or bond with the child if the child is an infant;
242	3. Structure daily activities that stimulate the child;
243	4. Manage the child's behavior; or
244	5. Make good health decisions for the child.
245	(g) Any transitions in placement the child has experienced
246	since the child's initial placement and a description of how
247	such transitions were accomplished in accordance with s.
248	39.4023.
249	(h) If the child has any siblings and they are not placed
250	in the same out-of-home placement, the reasons the children are
251	not in joint placement and the reasonable efforts that the
252	department or appropriate lead agency will make to provide
253	frequent visitation or other ongoing interaction between the
254	siblings, unless the court determines that the interaction would
255	be contrary to a sibling's safety or well-being in accordance s.
256	39.4024.
257	(i) Information pertaining to recent and upcoming court
258	hearings, including, but not limited to, the date, subject
259	matter, and county of court jurisdiction of the most recent and
260	next scheduled court hearing.
261	(j) Any other information the department, the department's
	Page 9 of 54

	586-02155-21 202180c1
262	authorized agents, or providers contracting with the department,
263	including community-based care lead agencies deem relevant.
264	(3) The department, the department's authorized agents, or
265	providers contracting with the department, including community-
266	based care lead agencies, must ensure that the face sheet for
267	each case is updated at least once per month. This requirement
268	includes ensuring that the department, its authorized agents, or
269	providers contracting with the department gather any relevant
270	information from any subcontracted providers who provide
271	services for the case record information required to be included
272	under this section.
273	(4) The department shall adopt rules to implement this
274	section.
275	Section 2. Subsection (3) of section 39.401, Florida
276	Statutes, is amended to read:
277	39.401 Taking a child alleged to be dependent into custody;
278	law enforcement officers and authorized agents of the
279	department
280	(3) If the child is taken into custody by, or is delivered
281	to, an authorized agent of the department, the agent shall
282	review the facts supporting the removal with an attorney
283	representing the department. The purpose of the review is to
284	determine whether there is probable cause for the filing of a
285	shelter petition.
286	(a) If the facts are not sufficient, the child shall
287	immediately be returned to the custody of the parent or legal
288	custodian.
289	(b) If the facts are sufficient and the child has not been
290	returned to the custody of the parent or legal custodian, the
I	Page 10 of 54
	CODING: Words stricken are deletions; words underlined are additions.
	are additions, words <u>undertined</u> are additions.

586-02155-21

child.

291

292

293

294

295

296

297

298

299

300

301

302

303

304

305

306

307

308

309

310

311

312

313

314

315

316

317

318

319

the child.

(8)

202180c1 586-02155-21 202180c1 department shall file the petition and schedule a hearing, and 320 1. That placement in shelter care is necessary based on the the attorney representing the department shall request that a 321 criteria in subsections (1) and (2). shelter hearing be held within 24 hours after the removal of the 322 2. That placement in shelter care is in the best interest 323 of the child. (c) While awaiting the shelter hearing, the authorized 324 3. That continuation of the child in the home is contrary agent of the department may place the child in out-of-home care, 325 to the welfare of the child because the home situation presents and placement shall be determined based on priority of a substantial and immediate danger to the child's physical, 32.6 placements as provided in s. 39.4021 and what is in the child's 327 mental, or emotional health or safety which cannot be mitigated best interest based on the criteria and factors set out in s. 328 by the provision of preventive services. 39.4022 licensed shelter care or may release the child to a 329 4. That based upon the allegations of the petition for parent or legal custodian or responsible adult relative or the 330 placement in shelter care, there is probable cause to believe adoptive parent of the child's sibling who shall be given that the child is dependent or that the court needs additional 331 priority consideration over a licensed placement, or a 332 time, which may not exceed 72 hours, in which to obtain and responsible adult approved by the department if this is in the 333 review documents pertaining to the family in order to best interests of the child. 334 appropriately determine the risk to the child. 335 (d) Placement of a child which is not in a licensed shelter 5. That the department has made reasonable efforts to must be preceded by a criminal history records check as required prevent or eliminate the need for removal of the child from the 336 under s. 39.0138. 337 home. A finding of reasonable effort by the department to (e) In addition, the department may authorize placement of 338 prevent or eliminate the need for removal may be made and the a housekeeper/homemaker in the home of a child alleged to be 339 department is deemed to have made reasonable efforts to prevent dependent until the parent or legal custodian assumes care of or eliminate the need for removal if: 340 341 a. The first contact of the department with the family Section 3. Paragraph (h) of subsection (8) of section 342 occurs during an emergency; 39.402, Florida Statutes, is amended to read: 343 b. The appraisal of the home situation by the department 39.402 Placement in a shelter.-344 indicates that the home situation presents a substantial and 345 immediate danger to the child's physical, mental, or emotional (h) The order for placement of a child in shelter care must 346 health or safety which cannot be mitigated by the provision of identify the parties present at the hearing and must contain 347 preventive services; written findings: 348 c. The child cannot safely remain at home, either because Page 11 of 54 Page 12 of 54 CODING: Words stricken are deletions; words underlined are additions.

586-02155-21

349

202180c1

	586-02155-21 202180c1
378	9. 8. That the court notified the parents or legal
379	custodians of their right to counsel to represent them at the
380	shelter hearing and at each subsequent hearing or proceeding,
381	and the right of the parents to appointed counsel, pursuant to
382	the procedures set forth in s. 39.013.
383	10.9. That the court notified relatives who are providing
384	out-of-home care for a child as a result of the shelter petition
385	being granted that they have the right to attend all subsequent
386	hearings, to submit reports to the court, and to speak to the
387	court regarding the child, if they so desire.
388	<u>11.10.</u> That the department has placement and care
389	responsibility for any child who is not placed in the care of a
390	parent at the conclusion of the shelter hearing.
391	Section 4. Section 39.4021, Florida Statutes, is created to
392	read:
393	39.4021 Priority placement for out-of-home placements
394	(1) LEGISLATIVE FINDINGS AND INTENTThe Legislature finds
395	that it is a basic tenet of child welfare practice and the law
396	that a child be placed in the least restrictive, most family-
397	like setting available in close proximity to the home of his or
398	her parents which meets the needs of the child, and that a child
399	be placed in a permanent home in a timely manner.
400	(2) PLACEMENT PRIORITY
401	(a) When a child cannot safely remain at home with a
402	parent, out-of-home placement options must be considered in the
403	following order:
404	1. Non-offending parent.
405	2. Relative caregiver.
406	3. Adoptive parent of the child's sibling.
	Page 14 of 54
	CODING: Words stricken are deletions: words underlined are additions

350 safety of the child or because, even with appropriate and 351 available services being provided, the health and safety of the 352 child cannot be ensured; or 353 d. The parent or legal custodian is alleged to have 354 committed any of the acts listed as grounds for expedited 355 termination of parental rights in s. 39.806(1)(f)-(i). 356 6. That the department has made reasonable efforts to place 357 the child in order of priority as provided in s. 39.4021 unless 358 such priority placement is not a placement option or in the best 359 interest of the child based on the criteria and factors set out in s. 39.4022. 360 361 7. That the department has made reasonable efforts to keep 362 siblings together if they are removed and placed in out-of-home 363 care unless such placement is not in the best interest of each 364 child. It is preferred that siblings be kept together in a 365 foster home, if available. Other reasonable efforts shall include short-term placement in a group home with the ability to 366 367 accommodate sibling groups if such a placement is available. The 368 department shall report to the court its efforts to place 369 siblings together unless the court finds that such placement is 370 not in the best interest of a child or his or her sibling. 371 8.7. That the court notified the parents, relatives that 372 are providing out-of-home care for the child, or legal 373 custodians of the time, date, and location of the next 374 dependency hearing and of the importance of the active 375 participation of the parents, relatives that are providing out-376 of-home care for the child, or legal custodians in all 377 proceedings and hearings.

there are no preventive services that can ensure the health and

Page 13 of 54

1	586-02155-21 202180c1
107	4. Fictive kin, with a close existing relationship to the
801	child.
09	5. Licensed foster care.
10	6. Group or congregate care.
11	(b) Sibling groups must be placed in the same placement
12	whenever possible and if placement together is in the best
13	interest of each of child in the sibling group. Placement
14	decisions for sibling groups must be made pursuant to ss.
15	39.4022 and 39.4024.
416	(c) Except as otherwise provided for in this chapter, a
17	change to a child's physical or legal placement after the child
118	\underline{has} been sheltered but before the child has achieved permanency
19	must be made in compliance with this section.
20	Section 5. Section 39.4022, Florida Statutes, is created to
21	read:
22	39.4022 Multidisciplinary teams; staffings; assessments;
23	report
24	(1) LEGISLATIVE INTENT
25	(a) The Legislature finds that services for children and
26	families are most effective when delivered in the context of a
27	single integrated multidisciplinary team staffing that includes
28	the child, his or her family, natural and community supports,
29	and professionals who join together to empower, motivate, and
130	strengthen a family and collaboratively develop a plan of care
31	and protection to achieve child safety, child permanency, and
32	child and family well-being.
33	(b) The Legislature also finds that effective assessment
34	through an integrated multidisciplinary team is particularly
	important for children who are vulnerable due to existing

 $\textbf{CODING: Words } \underline{stricken} \text{ are deletions; words } \underline{underlined} \text{ are additions.}$

	586-02155-21 202180c1
436	histories of trauma which led to the child's entrance into the
437	child welfare system. This assessment is especially important
438	for young children who are 3 years of age or younger, as a
439	result of the enhanced need for such children to have healthy
440	and stable attachments to assist with necessary brain
441	development. Stable and nurturing relationships in the first
442	years of life, as well as the quality of such relationships, are
443	integral to healthy brain development, providing a foundation
444	for lifelong mental health and determining well-being as an
445	adult.
446	(2) DEFINITIONSFor purposes of this section, the term:
447	(a) "Change in physical custody" means a change by the
448	department or the community-based care lead agency to the
449	child's physical residential address, even when such change does
450	not require a court order changing the legal custody of the
451	child.
452	(b) "Multidisciplinary team" means an integrated group of
453	individuals which meets to collaboratively develop and attempt
454	to reach a consensus decision on the most suitable out-of-home
455	$\underline{p} \texttt{lacement}, \texttt{educational placement}, \texttt{or other specified important}$
456	life decision that is in the best interest of the child.
457	(3) CREATION AND GOALS
458	(a) Multidisciplinary teams must be established for the
459	$\underline{purpose}$ of allowing better engagement with families and a shared
460	commitment and accountability from the family and their circle
461	of support.
462	(b) The multidisciplinary teams must adhere to the
463	following goals:
464	1. Secure a child's safety in the least restrictive and
	Page 16 of 54
C	ODING: Words stricken are deletions; words underlined are additions

	586-02155-21 202180c
465	intrusive placement that can meet his or her needs;
466	2. Minimize the trauma associated with separation from the
467	child's family and help the child to maintain meaningful
468	$\underline{\mbox{connections}}$ with family members and others who are important to
469	him or her;
470	3. Provide input into the placement decision made by the
471	community-based care lead agency and the services to be provided
472	in order to support the child;
473	4. Provide input into the decision to preserve or maintain
474	the placement, including necessary placement preservation
475	strategies;
476	5. Contribute to an ongoing assessment of the child and the
477	family's strengths and needs;
478	6. Ensure that plans are monitored for progress and that
479	such plans are revised or updated as the child's or family's
480	circumstances change; and
481	7. Ensure that the child and family always remain the
482	primary focus of each multidisciplinary team meeting.
483	(4) PARTICIPANTS
484	(a) Collaboration among diverse individuals who are part of
485	the child's network is necessary to make the most informed
486	decisions possible for the child. A diverse team is preferable
487	to ensure that the necessary combination of technical skills,
488	cultural knowledge, community resources, and personal
489	relationships is developed and maintained for the child and
490	family. The participants necessary to achieve an appropriately
491	diverse team for a child may vary by child and may include
492	extended family, friends, neighbors, coaches, clergy, coworkers,
493	or others the family identifies as potential sources of support.
	Page 17 of 54

	586-02155-21 202180c1
494	Each multidisciplinary team staffing must consist of the
495	following members:
496	1. The child, unless he or she is not of an age or capacity
497	to participate in the team;
498	2. The child's family members and other individuals
499	identified by the family as being important;
500	3. The current caregiver;
501	4. A representative from the department; and
502	5. The case manager for the child.
503	(b) Based on the particular goal the multidisciplinary team
504	staffing identifies as the purpose of convening the staffing as
505	provided under subsection (5), the department or lead agency may
506	also invite to the meeting other professionals, including, but
507	not limited to:
508	1. A representative from Children's Medical Services;
509	2. A guardian ad litem, if one is appointed;
510	3. A school personnel representative who has direct contact
511	with the child;
512	4. A therapist or other behavioral health professional, if
513	applicable.
514	5. A mental health professional with expertise in sibling
515	bonding, if applicable; or
516	6. Other community providers of services to the child or
517	stakeholders, when applicable.
518	(c) Each multidisciplinary team staffing must be led by a
519	$\underline{p} erson$ who serves as a facilitator and whose main responsibility
520	is to help team participants use the strengths within the family
521	to develop a safe plan for the child. The person serving as the
522	facilitator must be a trained professional who is otherwise
	Page 18 of 54

	586-02155-21 202180c1
523	required to attend the multidisciplinary team staffing under
524	this section in his or her official capacity. Further, the
525	trained professional serving as the facilitator does not need to
526	be the same person for each meeting convened in a child's case
527	under this section or in the service area of the designated lead
528	agency handling a child's case.
529	(5) SCOPE OF MULTIDISCIPLINARY TEAMA multidisciplinary
530	team staffing must be held when an important decision is
531	required to be made about a child's life, including all of the
532	following:
533	(a) Initial placement decisions for a child who is placed
534	in out-of-home care.
535	(b) Changes in physical custody after the child is placed
536	in out-of-home care by a court and, if necessary, determination
537	of an appropriate mandatory transition plan in accordance with
538	<u>s. 39.4023.</u>
539	(c) Changes in a child's educational placement and, if
540	necessary, determination of an appropriate mandatory transition
541	plan in accordance with s. 39.4023.
542	(d) Placement decisions for a child as required by
543	paragraphs (a), (b), or (c) which involve sibling groups that
544	require placement in accordance with s. 39.4024.
545	(e) Any other important decisions in the child's life which
546	are so complex that the department or appropriate community-
547	based lead agency determines convening a multidisciplinary team
548	staffing is necessary to ensure the best interest of the child
549	is maintained.
550	(6) ASSESSMENTS
551	(a)1. The multidisciplinary team staffing participants
	Page 19 of 54

				-				
CODING:	Words	stricken	are	deletions;	words	underlined	are	additions.

1	586-02155-21 202180c1
552	must, before formulating a decision under this section, gather
553	and consider data and information on the child which is known at
554	the time, including, but not limited to:
555	a. The child's age, maturity, and strengths;
556	b. Mental, medical, behavioral health, and medication
557	history;
558	c. Community ties and school placement;
559	d. The stability and longevity of the child's current
560	<pre>placement;</pre>
561	e. The established bonded relationship between the child
562	and the current or proposed caregiver;
563	f. The child's previous and current relationship with a
564	sibling, if the change in physical custody or placement will
565	separate or reunite siblings, evaluated in accordance with s.
566	<u>39.4024;</u>
567	g. The physical, mental, and emotional health benefits to
568	the child by remaining in his or her current placement or moving
569	to the proposed placement;
570	h. The reasonable preference of the child, if the court has
571	found that the child is of sufficient intelligence,
572	understanding, and experience to express a preference;
573	i. The recommendation of the child's current caregiver, if
574	applicable;
575	j. The recommendation of the child's guardian ad litem, if
576	one has been appointed;
577	k. The likelihood of the child attaining permanency in the
578	current or proposed placement;
579	1. The likelihood that the child will have to change
580	schools or day care placement, the impact of such a change, and
	Page 20 of 54
c	CODING: Words stricken are deletions; words underlined are additions

	586-02155-21 202180c1
581	the parties' recommendations as to the timing of the change
582	including an education transition plan required under s.
583	<u>39.4023;</u>
584	m. The disruption of continuity of care with medical,
585	mental health, behavioral health, dental, or other treatment
586	services the child is receiving at the time of the change of
587	custody decision;
588	n. The allegations of any abuse, abandonment, or neglect,
589	including sexual abuse and trafficking history, which caused the
590	child to be placed in out-of-home care and any history of
591	additional allegations of abuse, abandonment, or neglect;
592	o. The impact on activities that are important to the
593	child, including the ability of the child to continue in such
594	activities;
595	p. The impact on the child's future access to education,
596	Medicaid, and independent living benefits; and
597	q. Any other relevant factors.
598	2. Multidisciplinary team staffings may not be delayed to
599	accommodate pending behavioral health screenings or assessments
600	or pending referrals for services.
601	(b) The assessment conducted by the multidisciplinary team
602	may also use an evidence-based assessment instrument or tool
603	that is best suited for determining the specific decision of the
604	staffing and the needs of that individual child and family.
605	(c) To adequately prepare for a multidisciplinary staffing
606	team meeting to consider a decision related to a child 3 years
607	of age or younger, all of the following information on the child
608	which is known at the time must be gathered and considered by
609	the team:

Page 21 of 54

CODING: Words stricken are deletions; words underlined are additions.

	586-02155-21 202180c1
610	1. Identified kin and relatives who express interest in
611	caring for the child, including strategies to overcome potential
612	delays in placing the child with such persons if they are
613	suitable.
614	2. The likelihood that the child can remain with the
615	prospective caregiver past the point of initial removal and
616	placement with, or subsequent transition to, the caregiver and
617	the willingness of the caregiver to provide care for any
618	duration deemed necessary if placement is made.
619	3. The prospective caregiver's ability and willingness to:
620	a. Accept supports related to early childhood development
621	and services addressing any possible developmental delays;
622	b. Address the emotional needs of the child and accept
623	infant mental health supports, if needed;
624	c. Help nurture the child during the transition into out-
625	of-home care;
626	d. Work with the parent to build or maintain the attachment
627	relationship between parent and child;
628	e. Effectively co-parent with the parent; and
629	f. Ensure frequent family visits and sibling visits.
630	4. Placement decisions for each child in out-of-home
631	placement which are made under this paragraph must be reviewed
632	as often as necessary to ensure permanency for that child and to
633	address special issues that may arise which are unique to
634	younger children.
635	(d)1. If the participants of a multidisciplinary team
636	staffing reach a consensus decision, it becomes the official
637	position of the community-based care lead agency regarding the
638	decision under subsection (5) for which the team convened. Such
	Page 22 of 54

149C 22 01 04

 $\textbf{CODING: Words } \underline{stricken} \text{ are deletions; words } \underline{underlined} \text{ are additions.}$

i	586-02155-21 202180c1
639	decision is binding upon all department and lead agency
640	participants, who are obligated to support it.
641	2. If the participants of a multidisciplinary team staffing
642	cannot reach a consensus decision, the trained professional
643	acting as the facilitator must attempt to bring at least the
644	lead agency's staff to a decision that all participants can
645	support. If there is disagreement even among lead agency staff,
646	the multidisciplinary team may request a review of the decision
647	from a designated, high level administrator within the
648	community-based care lead agency and such person's decision
649	becomes the official position for the decision under subsection
650	(5) for which the team was convened.
651	3. If the multidisciplinary team cannot agree on the
652	placement, it is the responsibility of the placing lead agency
653	to determine the most appropriate placement for the child in
654	order to achieve the goals of child safety, permanency, and
655	well-being.
656	(7) CONVENING A TEAM UPON REMOVALThe formation of a
657	multidisciplinary team staffing must begin as soon as possible
658	when a child is removed from a home. The multidisciplinary team
659	must convene a staffing no later than 72 hours from the date of
660	a subsequent removal in an emergency situation as that term is
661	defined in s. 39.4023(2) and in accordance with s. 39.4023.
662	(8) REPORTIf a multidisciplinary team staffing fails to
663	reach a consensus decision, the facilitator must prepare and
664	submit a written report to the court within 5 business days
665	after the conclusion of the staffing which details the decision
666	made at the conclusion of the multidisciplinary team staffing
667	under subsection (6) and the positions of the staffing's
'	Page 23 of 54
	CODING: Words stricken are deletions; words underlined are additions.

	586-02155-21 202180c1
697	involved.
698	(b) The Legislature further finds that poorly planned and
699	executed or improperly timed transitions may adversely impact a
700	child's healthy development as well as the child's continuing
701	capacity to trust, attach to others, and build relationships in
702	the future.
703	(c) The Legislature finds that the best child welfare
704	practices recognize the need to prioritize the minimization of
705	the number of placements for every child in out-of-home care.
706	Further, the Legislature finds that efforts must be made to
707	support caregivers in order to promote stability. When placement
708	changes are necessary, they must be thoughtfully planned.
709	(d) The Legislature finds that transition plans are
710	critical when moving all children, including infants, toddlers,
711	school-age children, adolescents, and young adults.
712	(e) It is the intent of the Legislature that a placement
713	change or an educational change for a child in out-of-home care
714	be achieved ideally through a period of transition that is
715	unique to each child, provides support for all individuals
716	affected by the change, and has flexible planning to allow for
717	changes necessary to meet the needs of the child.
718	(2) DEFINITIONSAs used in this section, the term:
719	(a) "Educational change" means any time a child is moved
720	between schools when such move is not the result of the natural
721	transition from elementary school to middle school or middle
722	school to high school. The term also includes changes in child
723	care or early education programs for infants and toddlers.
724	(b) "Emergency situation" means that there is an imminent
725	risk to the health or safety of the child, other children, or
I	

Page 25 of 54

CODING: Words stricken are deletions; words underlined are additions.

	586-02155-21 202180c1
726	others in the home or facility if the child remains in the
727	placement.
728	(c) "Placement change" means any time a child is moved from
729	one caregiver to another, including moves to a foster home, a
730	group home, relatives, prospective guardians, prospective
731	adoptive parents, and reunification with parents. The term also
732	includes moves between rooms and buildings operated by a group
733	home provider.
734	(d) "School" means any child care, early education,
735	elementary, secondary, or postsecondary educational setting.
736	(3) PLACEMENT TRANSITIONS
737	(a) Mandatory transition plansExcept as otherwise
738	provided, the department or the community-based lead agency
739	shall create and implement an individualized transition plan
740	before each placement change experienced by a child.
741	(b) Minimizing placement transitionsOnce a caregiver
742	accepts the responsibility of caring for a child, the child may
743	be removed from the home of the caregiver only if:
744	1. The caregiver is unwilling or unable to safely or
745	legally care for the child;
746	2. The child and the birth or legal parent are reunified;
747	3. The child is being placed in a legally permanent home in
748	accordance with a case plan or court order; or
749	4. The removal is demonstrably in the best interest of the
750	child.
751	(c) Services to prevent disruptionThe community-based
752	care lead agency shall provide any supportive services deemed
753	necessary to a caregiver and a child if the child's current out-
754	of-home placement with the caregiver is in danger of needing
'	Page 26 of 54

	586-02155-21 202180c1
755	modification. The supportive services must be offered in an
756	effort to remedy the factors contributing to the placement being
757	considered unsuitable and therefore contributing to the need for
758	a change in placement.
759	(d) Transition planning
760	1. If the supportive services provided pursuant to
761	paragraph (c) have not been successful to make the maintenance
762	of the placement suitable or if there are other circumstances
763	that require the child to be moved, the department or the
764	community-based care lead agency must convene a
765	multidisciplinary team staffing as required under s. 39.4022
766	before the child's placement is changed, or within 72 hours of
767	moving the child in an emergency situation, for the purpose of
768	developing an appropriate transition plan.
769	2. A placement change may occur immediately in an emergency
770	situation without a convening a multidisciplinary team staffing.
771	However, a multidisciplinary team staffing must be held within
772	72 hours after the emergency situation arises.
773	3. At least 14 days before moving a child from one out-of-
774	home placement to another or within 72 hours after an emergency
775	situation, the department or the community-based care lead
776	agency must provide written notice of the planned move and must
777	include in the notice the reason a placement change is
778	necessary. A copy of the notice must be filed with the court and
779	be provided to:
780	a. The child, unless he or she, due to age or capacity, is
781	unable to comprehend the written notice, which will necessitate
782	the department or lead agency to provide notice in an age- and
783	capacity-appropriate alternative manner;
I	Page 27 of 54

 $\textbf{CODING:} \text{ Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$

	586-02155-21 202180c1
784	b. The child's parents, unless prohibited by court order;
785	c. The child's out-of-home caregiver;
786	d. The guardian ad litem, if one is appointed; and
787	e. The attorney for the department.
788	4. The transition plan must be developed through
789	cooperation among the persons included in subparagraph 3., and
790	such persons must share any relevant information necessary to
791	ensure that the transition plan does all of the following:
792	a. Respects the child's developmental stage and
793	psychological needs.
794	b. Ensures the child has all of his or her belongings and
795	is allowed to help pack those belongings when appropriate.
796	c. Allows for a gradual transition from the current
797	caregiver's home with substantial overlap between the two
798	caregivers and provides time for the child to have a final
799	visitation with everyone important to the child from the current
800	placement, including pets.
801	d. Allows, when possible, for continued contact with the
802	previous caregiver and others in the home after the child
803	leaves.
804	e. Prohibits a placement change which occurs between 7 p.m.
805	and 8 a.m.
806	5. The department or the community-based care lead agency
807	shall file the transition plan with the court within 48 hours
808	after the creation of such plan and provide a copy of the plan
809	to the persons included in subparagraph 3.
810	(e) Additional considerations for transitions of infants
811	and children under school ageRelationship patterns over the
812	first year of life are important predictors of future
I	Page 28 of 54

	586-02155-21 202180c1
813	relationships. Research demonstrates that babies begin to form a
814	strong attachment to a caregiver at approximately 7 months of
815	age. From that period of time through age 2, moving a child from
816	a caregiver who is the psychological parent is considerably more
817	damaging. Placement decisions must focus on promoting security
818	and continuity for infants and children under 5 years of age in
819	out-of-home care. Transition plans for infants and young
820	children must describe the facts that were considered when each
821	of the following were discussed and must specify what decision
822	was made as to how each of the following applies to the child:
823	1. The age of the child and the child's current ability to
824	accomplish developmental tasks, with consideration made for
825	whether the child is:
826	a. Six months of age or younger, thereby indicating that it
827	may be in the child's best interest to move the child sooner
828	rather than later; or
829	b. One year to 2 years of age, thereby indicating it may
830	not be a healthy time to move the child.
831	2. The length of time the child has lived with the current
832	caregiver, the strength of attachment to the current caregiver,
833	and the harm of disrupting a healthy attachment compared to the
834	possible advantage of a change in placement.
835	3. The relationship, if any, the child has with the new
836	caregiver and whether a reciprocal agreement exists between the
837	current caregiver and the prospective caregiver to maintain the
838	child's relationship with both caregivers.
839	4. The pace of the transition and whether flexibility
840	exists to accelerate or slow down the transition based on the
841	child's needs and reactions.

Page 29 of 54

CODING: Words stricken are deletions; words underlined are additions.

	586-02155-21 202180c1
842	(f) Preparation of prospective caregivers before
843	placement
844	1. Prospective caregivers must be fully informed of the
845	child's needs and circumstances and be willing and able to
846	accept responsibility for providing high-quality care for such
847	needs and circumstances before placement.
848	2. The community-based care lead agency shall review with
849	the prospective caregiver the caregiver's roles and
850	responsibilities according to the parenting partnerships plan
851	for children in out-of-home care pursuant to s. 409.1415. The
852	case manager shall sign a copy of the parenting partnerships
853	plan and obtain the signature of the prospective caregiver
854	acknowledging explanation of the requirements before placement.
855	(4) EDUCATION TRANSITIONS
856	(a) FindingsChildren in out-of-home care frequently
857	change child care, early education programs, and schools. These
858	changes can occur when the child first enters out-of-home care,
859	when the child must move from one caregiver to another, or when
860	the child returns home upon reunification. Research shows that
861	children who change schools frequently make less academic
862	progress than their peers and fall further behind with each
863	school change. Additionally, educational instability at any
864	level makes it difficult for children to develop supportive
865	relationships with teachers or peers. State and federal law
866	contain requirements that must be adhered to in order to ensure
867	educational stability for a child in out-of-home care. A child's
868	educational setting should only be changed when maintaining the
869	educational setting is not in the best interest of the child.
870	(b) Mandatory educational transition plansThe department
ļ	Page 30 of 54

586-02155-21 202180c1
71 or the community-based care lead agency shall create and
72 implement an individualized transition plan each time a child
<pre>/3 experiences a school change.</pre>
(c) Minimizing school changes
5 <u>1. Every effort must be made to keep a child in the school</u>
6 of origin. Any placement decision must include thoughtful
7 consideration of which school a child will attend if a school
8 <u>change is necessary.</u>
9 2. A determination that it is not the child's best interest
to remain in the school of origin and which school the child
will attend in the future must be made in consultation with the
2 child; the parents; the caregiver; the child welfare
3 professional; the guardian ad litem, the educational surrogate
4 child care and educational staff, including teachers and
5 guidance counselors; and the school district representative or
6 <u>foster care liaison.</u>
3. If a determination is made that remaining in the school
8 or program of origin is not in the child's best interest,
9 selection of a new school or program must consider relevant
0 <u>factors</u> , including, but not limited to:
1 a. The child's desire to remain in the school or program of
2 <u>origin.</u>
b. The preference of the child's parents or legal
guardians.
c. Whether the child has siblings, close friends, or
mentors at the school or program of origin.
d. The child's cultural and community connections in the
8 school or program of origin.
99 e. Whether the child is suspected of having a disability
Page 31 of 54

Page 31 of 54

 $\textbf{CODING: Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$

I.	586-02155-21 202180c1
900	under the Individuals with Disabilities Education Act (IDEA) or
901	s. 504 of the Rehabilitation Act of 1973, or has begun receiving
902	interventions under this state's multitiered system of supports.
903	f. Whether the child has an evaluation pending for special
904	education and related services under IDEA or s. 504 of the
905	Rehabilitation Act of 1973.
906	g. Whether the child is a student with a disability under
907	IDEA who is receiving special education and related services or
908	a student with a disability under s. 504 of the Rehabilitation
909	$\underline{\mbox{Act of 1973}}$ who is receiving accommodations and services and, if
910	so, whether those required services are available in a school or
911	program other than the school or program of origin.
912	h. Whether the child is an English Language Learner student
913	and is receiving language services, and if so, whether those
914	required services are available in a school or program other
915	than the school or program of origin.
916	i. The impact a change to the school or program of origin
917	would have on academic credits and progress toward promotion.
918	j. The availability of extracurricular activities important
919	to the child.
920	k. The child's known individualized educational plan or
921	other medical and behavioral health needs and whether such plan
922	or needs are able to be met at a school or program other than
923	the school or program of origin.
924	1. The child's permanency goal and timeframe for achieving
925	permanency.
926	m. The child's history of school transfers and how such
927	$\underline{ transfers}$ have impacted the child academically, emotionally, and
928	behaviorally.
	Page 32 of 54
~	CODING: Words stricken are deletions; words underlined are addition

	586-02155-21 202180c
929	n. The length of the commute to the school or program from
930	the child's home or placement and how such commute would impact
931	the child.
932	o. The length of time the child has attended the school or
933	program of origin.
934	4. The cost of transportation cannot be a factor in making
935	a best interest determination.
936	(d) Transitions between child care and early education
937	programsWhen a child enters out-of-home care or undergoes a
938	placement change, the child shall, if possible, remain with a
939	familiar child care provider or early education program unless
940	there is an opportunity to transition to a higher quality
941	program. If it is not possible for the child to remain with the
942	familiar child care provider or early education program or
943	transition to a higher quality program, the child's transition
944	plan must be made with the participation of the child's current
945	and future school or program. The plan must give the child an
946	opportunity to say goodbye to important figures in the
947	educational environment.
948	(e) Transitions between K-12 schoolsThe transition plan
949	for a transition between K-12 schools must include all of the
950	following:
951	1. Documentation that the department or community-based
952	care lead agency has made the decision to change the child's
953	school in accordance with paragraph (c). The plan must include a
954	detailed discussion of all factors considered in reaching the
955	decision to change the child's school.
956	2. Documentation that the department or community-based
957	care lead agency has coordinated with local educational agencies
	Page 33 of 54

 $\textbf{CODING: Words } \underline{stricken} \text{ are deletions; words } \underline{underlined} \text{ are additions.}$

	586-02155-21 202180c1
958	to provide immediate and appropriate enrollment in a new school,
959	including transfer of educational records, any record of a
960	school-entry health examination, and arrangements for
961	transportation to the new school.
962	3. Discussion of the timing of the proposed school change
963	which addresses the potential impact on the child's education
964	and extracurricular activities. This section must include, at a
965	minimum, grading periods, exam schedules, credit acquisitions,
966	sports eligibility, and extracurricular participation.
967	4. Details concerning the transportation of the child to
968	school.
969	(5) TRANSITION PLAN AND DOCUMENTATION
970	(a) The department, in collaboration with the Quality
971	Parenting Initiative, shall develop a form to be completed and
972	updated each time a child in out-of-home care is moved from one
973	placement to another.
974	(b) A completed form must be attached to the case record
975	face sheet required to be included in the case file pursuant to
976	s. 39.00146. The form must be used statewide and, at a minimum,
977	must include all of the following information:
978	1. The membership of the multidisciplinary team staffing
979	convened under s. 39.4022 to develop a transition plan for the
980	change in placement and the dates on which the team met.
981	2. The name of the person who served as the facilitator in
982	that specific multidisciplinary team staffing.
983	3. The topics considered by the multidisciplinary team
984	staffing in order to ensure an appropriate transition.
985	4. The recommendations of the multidisciplinary team and
986	the name of each individual or entity responsible for carrying
·	Page 34 of 54

	586-02155-21 202180c1
987	out each recommendation.
988	(c) The department or the community-based care lead agency
989	shall document all multidisciplinary team staffings and
990	placement transition decisions in the Florida Safe Families
991	Network and must include the information in the social study
992	report for judicial review, as required under s. 39.701.
993	(6) RULEMAKINGThe department shall adopt rules to
994	implement this section.
995	Section 7. Section 39.4024, Florida Statutes, is created to
996	read:
997	39.4024 Placement of siblings; visitation; continuing
998	contact
999	(1) LEGISLATIVE FINDINGS
1000	(a) The Legislature finds that sibling relationships can
1001	provide a significant source of continuity throughout a child's
1002	life and are likely to be the longest relationships that most
1003	individuals experience. Further, the placement of siblings
1004	together can increase the likelihood of achieving permanency and
1005	is associated with a significantly higher rate of family
1006	reunification.
1007	(b) The Legislature finds that it is beneficial for a child
1008	who is placed in out-of-home care to be able to continue
1009	existing relationships with his or her siblings, regardless of
1010	age, so that they may share their strengths and association in
1011	their everyday and often common experiences.
1012	(c) The Legislature also finds that healthy connections
1013	with siblings can serve as a protective factor for children who
1014	have been placed in out-of-home care. The Legislature finds that
1015	child protective investigators and caseworkers should be aware
	Page 35 of 54

586-02155-21202180c11016of the variety of demographic and external situational factors1017that may present challenges to placement in order to identify1018such factors relevant to a particular group of siblings and1019ensure that these factors are not the sole reasons that siblings1020are not placed together.1021(d) The Legislature also finds that it is the1022responsibility of all entities and adults involved in a child's1023life, including, but not limited to, the department, community-1024based lead agencies, parents, foster parents, guardians ad1025litem, next of kin, and other persons important to the child to1026seek opportunities to foster sibling relationships to promote1027continuity and help sustain family connections.1028(e) While there is a presumption in law and policy that it1029is in the best interest of a child going into out-of-home care1030to be placed with any siblings, the Legislature finds that1031overall well-being of the child and family improves when the
1017that may present challenges to placement in order to identify1018such factors relevant to a particular group of siblings and1019ensure that these factors are not the sole reasons that siblings1020are not placed together.1021(d) The Legislature also finds that it is the1022responsibility of all entities and adults involved in a child's1023life, including, but not limited to, the department, community-1024based lead agencies, parents, foster parents, guardians ad1025litem, next of kin, and other persons important to the child to1026seek opportunities to foster sibling relationships to promote1027(e) While there is a presumption in law and policy that it1028is in the best interest of a child going into out-of-home care1030to be placed with any siblings, the Legislature finds that
1018such factors relevant to a particular group of siblings and1019ensure that these factors are not the sole reasons that siblings1020are not placed together.1021(d) The Legislature also finds that it is the1022responsibility of all entities and adults involved in a child's1023life, including, but not limited to, the department, community-1024based lead agencies, parents, foster parents, guardians ad1025litem, next of kin, and other persons important to the child to1026seek opportunities to foster sibling relationships to promote1027continuity and help sustain family connections.1028(e) While there is a presumption in law and policy that it1030to be placed with any siblings, the Legislature finds that
1019ensure that these factors are not the sole reasons that siblings1020are not placed together.1021(d) The Legislature also finds that it is the1022responsibility of all entities and adults involved in a child's1023life, including, but not limited to, the department, community-1024based lead agencies, parents, foster parents, guardians ad1025litem, next of kin, and other persons important to the child to1026seek opportunities to foster sibling relationships to promote1027continuity and help sustain family connections.1028(e) While there is a presumption in law and policy that it1029is in the best interest of a child going into out-of-home care1030to be placed with any siblings, the Legislature finds that
1020are not placed together.1021(d) The Legislature also finds that it is the1022responsibility of all entities and adults involved in a child's1023life, including, but not limited to, the department, community-1024based lead agencies, parents, foster parents, guardians ad1025litem, next of kin, and other persons important to the child to1026seek opportunities to foster sibling relationships to promote1027continuity and help sustain family connections.1028(e) While there is a presumption in law and policy that it1029is in the best interest of a child going into out-of-home care1030to be placed with any siblings, the Legislature finds that
1021(d) The Legislature also finds that it is the1022responsibility of all entities and adults involved in a child's1023life, including, but not limited to, the department, community-1024based lead agencies, parents, foster parents, guardians ad1025litem, next of kin, and other persons important to the child to1026seek opportunities to foster sibling relationships to promote1027continuity and help sustain family connections.1028(e) While there is a presumption in law and policy that it1029is in the best interest of a child going into out-of-home care1030to be placed with any siblings, the Legislature finds that
1022responsibility of all entities and adults involved in a child's1023life, including, but not limited to, the department, community-1024based lead agencies, parents, foster parents, guardians ad1025litem, next of kin, and other persons important to the child to1026seek opportunities to foster sibling relationships to promote1027continuity and help sustain family connections.1028(e) While there is a presumption in law and policy that it1029is in the best interest of a child going into out-of-home care1030to be placed with any siblings, the Legislature finds that
1023life, including, but not limited to, the department, community- based lead agencies, parents, foster parents, guardians ad1024based lead agencies, parents, foster parents, guardians ad1025litem, next of kin, and other persons important to the child to seek opportunities to foster sibling relationships to promote1026continuity and help sustain family connections.1028(e) While there is a presumption in law and policy that it is in the best interest of a child going into out-of-home care to be placed with any siblings, the Legislature finds that
1024based lead agencies, parents, foster parents, guardians ad1025litem, next of kin, and other persons important to the child to1026seek opportunities to foster sibling relationships to promote1027continuity and help sustain family connections.1028(e) While there is a presumption in law and policy that it1029is in the best interest of a child going into out-of-home care1030to be placed with any siblings, the Legislature finds that
<pre>1025 litem, next of kin, and other persons important to the child to 1026 seek opportunities to foster sibling relationships to promote 1027 continuity and help sustain family connections. 1028 (e) While there is a presumption in law and policy that it 1029 is in the best interest of a child going into out-of-home care 1030 to be placed with any siblings, the Legislature finds that</pre>
1026seek opportunities to foster sibling relationships to promote1027continuity and help sustain family connections.1028(e) While there is a presumption in law and policy that it1029is in the best interest of a child going into out-of-home care1030to be placed with any siblings, the Legislature finds that
<pre>1027 continuity and help sustain family connections. 1028 (e) While there is a presumption in law and policy that it 1029 is in the best interest of a child going into out-of-home care 1030 to be placed with any siblings, the Legislature finds that</pre>
1028(e) While there is a presumption in law and policy that it1029is in the best interest of a child going into out-of-home care1030to be placed with any siblings, the Legislature finds that
1029 is in the best interest of a child going into out-of-home care 1030 to be placed with any siblings, the Legislature finds that
1030 to be placed with any siblings, the Legislature finds that
1031 overall well-being of the child and family improves when the
1032 person or team responsible for placement decisions evaluates the
1033 child's sibling and family bonds and prioritizes the bonds that
1034 are unique drivers of the child's ability to maintain and
1035 develop healthy relationships. The person or team with an
1036 understanding of the need to balance all attachment bonds of a
1037 child and the potential need to prioritize existing and healthy
1038 sibling relationships differently than a potential or unhealthy
1039 sibling relationship over a healthy existing bond with a
1040 caregiver will result in more stable and healthier placements
1041 for all children in out-of-home care.
1042 (2) DEFINITIONSAs used in this section, the term:
1043 (a) "Multidisciplinary team" has the same meaning as
1044 provided in s. 39.4022.
Page 36 of 54
CODING: Words stricken are deletions; words underlined are additions.

	586-02155-21 202180c
1045	(b) "Lead agency" means a community-based care lead agency
1046	under contract with the department to provide care to children
1047	in foster care under chapter 409.
1048	(c) "Sibling" means:
1049	1. A child who shares a birth parent or legal parent with
1050	one or more other children; or
1051	2. A child who has lived together in a family with one or
1052	more other children whom he or she identifies as siblings.
1053	(3) PLACEMENT OF SIBLINGS IN OUT-OF-HOME CARE
1054	(a) General provisions.—
1055	1. The department or lead agency shall make reasonable
1056	efforts to place sibling groups that are removed from their home
1057	in the same foster, kinship, adoptive, or guardianship home when
1058	it is in the best interest of each sibling and when an
1059	appropriate, capable, and willing joint placement for the
1060	sibling group is available.
1061	2. If a child enters out-of-home care after his or her
1062	sibling, the department or lead agency and the multidisciplinary
1063	team shall make reasonable efforts to initially place the child
1064	who has entered out-of-home care with his or her siblings in the
1065	sibling's existing placement, provided it would not jeopardize
1066	the stability of such placement and it is in the best interest
1067	for each child.
1068	3. When determining whether to move a child from a current
1069	placement to a new placement when such change is initiated by a
1070	sibling relationship, all relevant factors must be considered by
1071	the multidisciplinary team to ensure that the child is best
1072	$\underline{\mbox{served}}$ by the decision. A uniform policy that does not consider
1073	and apply a balancing test to ensure all existing attachment
	Page 37 of 54

	586-02155-21 202180c1
1074	bonds for a child and his or her siblings are honored and
1075	evaluated holistically may result in placement decisions or
1076	changes of placement decisions that may result in additional
1077	trauma.
1078	4. The department and the court are not required to make an
1079	initial placement or change in placement to develop a
1080	relationship between siblings which did not exist at the time a
1081	child is placed in out-of-home care.
1082	(b) Factors to consider when placing sibling groups
1083	1. At the time a child who is a part of a sibling group is
1084	removed from the home, the department or lead agency shall
1085	convene a multidisciplinary team staffing in accordance with s.
1086	39.4022 to determine and assess the sibling relationships from
1087	the perspective of each child to ensure the best placement of
1088	each child in the sibling group. The multidisciplinary team
1089	shall consider all relevant factors included in s. 39.4022 and
1090	this section, including, but not limited to, the existing
1091	emotional ties between and among the siblings, the degree of
1092	harm each child is likely to experience as a result of
1093	separation, and the standard protocols established by the
1094	Quality Parenting Initiative under paragraph (d).
1095	2.a. If the department or the appropriate lead agency is
1096	able to locate a caregiver that will accept the sibling group
1097	and the multidisciplinary team determines that the placement is
1098	suitable for each child, the sibling group must be placed
1099	together.
1100	b. If the department or appropriate lead agency is not able
1101	to locate a caregiver or placement option that allows the
1102	sibling group to be placed together in an initial placement, the
	Page 38 of 54

	586-02155-21 202180c1
1103	department or lead agency must make all reasonable efforts to
1104	ensure contact and visitation between siblings placed in
1105	separate out-of-home care placements and provide reviews of the
1106	placements in accordance with this section.
1107	3. If all the siblings are unable to be placed in an
1108	existing placement and the siblings do not have an existing
1109	relationship, when determining whether to move any child who is
1110	part of the sibling group from his or her current placement to a
1111	new placement that will unite the sibling group, the department
1112	or lead agency must consider all of the following additional
1113	factors:
1114	a. The presence and quality of current attachment
1115	relationships, including:
1116	(I) The quality and length of the attachment of the child
1117	to both the current and prospective caregiver;
1118	(II) The age of the child at placement with the current
1119	caregiver and the child's current age as well as the ages of any
1120	siblings;
1121	(III) The ease with which the child formed an attachment to
1122	the current family;
1123	(IV) Any indications of attachment difficulty in the
1124	child's history; and
1125	(V) The number of moves and number of caregivers the child
1126	has experienced.
1127	b. The potential of the new caregiver to be a primary
1128	attachment figure to the sibling group by ensuring care for each
1129	child's physical needs and the willingness and availability to
1130	meet the each child's emotional needs.
1131	c. The quality of existing sibling relationships and the
I	Page 39 of 54

1	586-02155-21 202180c1
1132	potential quality of sibling relationships that can be formed
1133	between the children.
1134	d. The consideration of any costs and benefits of
1135	disrupting existing emotional attachments to a primary caregiver
1136	to place children in a new placement with siblings, including:
1137	(I) The length and quality of the established and current
1138	primary attachment relationships between the siblings and
1139	between the siblings and their current caregivers; and
1140	(II) Relationships between any other siblings and whether
1141	such relationships appear adequate and not stressful or harmful.
1142	e. The ability to establish and maintain sibling visitation
1143	and contact pursuant to this section in a manner and schedule
1144	that makes sense for an infant or young child if it is
1145	determined that the infant or young child is to remain with his
1146	or her primary caregivers rather than be placed with his or her
1147	siblings.
1148	f. The ability to establish and maintain contact with the
1149	sibling and new caregiver as part of a transition plan developed
1150	in accordance with paragraph (c) and s. 39.4023 before changing
1151	the child's placement to allow the child, his or her siblings,
1152	and new caregiver to adjust and form bonds.
1153	(c) Transitioning a child after a determinationIf after
1154	considering the provisions and factors described in paragraphs
1155	(a) and (b) it is determined that the child would benefit from
1156	being placed with his or her siblings, the transition of the
1157	child to the new home must be carried out gradually in
1158	accordance with s. 39.4023.
1159	(d) Standards for evaluating sibling placementsThe
1160	department, in collaboration with the Quality Parenting
	Page 40 of 54
c	CODING: Words stricken are deletions; words <u>underlined</u> are additions.

	586-02155-21 202180c1
1161	Initiative, must develop standard protocols for the department
1162	and lead agency which incorporate the provisions and factors
1163	described in paragraphs (a), (b), and (c) and any other factors
1164	deemed relevant for use in making decisions about when placing
1165	siblings together would be contrary to a child's well-being or
1166	safety or decisions providing for frequent visitation and
1167	contact under subsection (4).
1168	(4) MAINTAINING CONTACT WHEN SIBLINGS ARE SEPARATED
1169	(a) Regular contact among a sibling group that cannot be
1170	placed together, especially among siblings with existing
1171	attachments to each other, is critical for the siblings to
1172	maintain their existing bonds and relationships or to develop
1173	such bonds and attachments, if appropriate. The following
1174	practices must be considered in helping to maintain or
1175	strengthen the relationships of separated siblings:
1176	1. Respect and support the child's ties to his or her birth
1177	or legal family, including parents, siblings, and extended
1178	family members, must be provided by the caregiver, and he or she
1179	must assist the child in maintaining allowable visitation and
1180	other forms of communication. The department and lead agency
1181	shall provide a caregiver with the information, guidance,
1182	training, and support necessary for fulfilling this
1183	responsibility.
1184	2. Provide adequate support to address any caregiver
1185	concerns and to enhance the caregiver's ability to facilitate
1186	contact between siblings who are not in the same out-of-home
1187	placement and promote the benefits of sibling contact.
1188	3. Prioritize placements with kinship caregivers who have
1189	an established personal relationship with each child so that
	Page 41 of 54

	586-02155-21 202180c1
1190	even when siblings cannot be placed together in the same home,
1191	kinship caregivers are more likely to facilitate contact.
1192	4. Prioritize placement of siblings geographically near
1193	each other, such as in the same neighborhood or school district,
1194	to make it easier for the siblings to see each other regularly.
1195	5. Encourage frequent and regular visitation, if the
1196	siblings choose to do so, to allow the children to be actively
1197	involved in each other's lives and to participate in
1198	celebrations, including, but not limited to, birthdays,
1199	graduations, holidays, school and extracurricular activities,
1200	cultural customs, and other milestones.
1201	6. Provide other forms of contact when regular in-person
1202	meetings are not possible or are not sufficient to meet the
1203	needs or desires of the siblings, such as maintaining frequent
1204	contact through letters, e-mail, social media, cards, or
1205	telephone calls.
1206	7. Coordinate, when possible, joint outings or summer or
1207	weekend camp experiences to facilitate time together, including,
1208	but not limited to, activities or camps specifically designed
1209	for siblings in out-of-home care.
1210	8. Encourage joint respite care to assist the caregivers
1211	who are caring for separated siblings to have needed breaks
1212	while also facilitating contact among the siblings, including,
1213	but not limited to, providing babysitting or respite care for
1214	each other.
1215	9. Prohibit the withholding communication or visitation
1216	among the siblings as a form of punishment.
1217	(b) The court may limit or restrict communication or
1218	visitation under this subsection only upon a finding by clear
	Page 42 of 54

	586-02155-21 202180c1
1219	and convincing evidence that the communication or visitation is
1220	harmful to the child. If the court makes such a finding, it must
1221	direct the department or lead agency to immediately provide
1222	services to ameliorate the harm so that communication and
1223	visitation may be restored as soon as possible.
1224	(5) SUBSEQUENT REVIEWS
1225	(a) The department and the lead agency shall periodically,
1226	but at least once every 6 months, reassess sibling placement,
1227	visitation, and other sibling contact decisions in cases where
1228	siblings are separated, not visiting, or not maintaining contact
1229	to determine if a change in placement is warranted unless the
1230	decision to not place a child with his or her sibling group was
1231	made due to such placement being inappropriate, unhealthy, or
1232	unsafe for the child.
1233	(b) If a child in a sibling group who has been placed in an
1234	out-of-home care placement with his or her siblings does not
1235	adjust to the placement, the lead agency must provide services
1236	to the caregiver and sibling group in accordance with s.
1237	39.4023(3) to try to prevent the disruption of the placement. If
1238	after reasonable efforts are made under s. 39.4023(3), the child
1239	still has not adjusted to the out-of-home placement, a
1240	multidisciplinary team staffing must be convened to determine
1241	what is best for all of the children. The multidisciplinary team
1242	shall review the current placement of the sibling group and
1243	choose a plan that will be least detrimental to each child. If
1244	the team determines that the best decision is to move the child
1245	who has not adjusted to a new out-of-home placement, the team
1246	must develop a transition plan in accordance with ss. 39.4022
1247	and 39.4023 which ensures the opportunity for the siblings to
I	

Page 43 of 54

 $\textbf{CODING: Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$

	586-02155-21 202180c1
1248	maintain contact in accordance with subsection (4) of this
1249	section.
1250	(c) If it becomes known that a child in out-of-home care
1251	has a sibling of whom the child, department, or lead agency was
1252	previously unaware, the department or lead agency must convene a
1253	multidisciplinary team staffing within a reasonable amount of
1254	time after the discovery of such sibling to decide if the
1255	current placement or permanency plan requires modification.
1256	(6) ADDITIONAL REQUIREMENTS AND CONSIDERATIONS
1257	(a) The department shall promptly provide a child with the
1258	location of and contact information for his or her siblings. If
1259	the existence or location of or contact information for a
1260	child's siblings is not known, the department must make
1261	reasonable efforts to ascertain such information.
1262	(b) If a child's sibling is also in out-of-home care and
1263	such sibling leaves out-of-home care for any reason, including,
1264	but not limited to, emancipation, adoption, or reunification
1265	with his or her parent or guardian, the child has a right to
1266	continued communication with his or her sibling as provided
1267	under subsection (4).
1268	(c) The department or the lead agency must document in
1269	writing any decision to separate siblings in the case file as
1270	required in s. 39.00146 and document the decision in the Florida
1271	Safe Families Network. The documentation must include any
1272	efforts made to keep the siblings together, an assessment of the
1273	short-term and long-term effects of separation on each child and
1274	the sibling group as a whole, and a description of the plan for
1275	communication or contact between the children if separation is
1276	approved.
I	Page 44 of 54
	FAUE 44 UL J4

1277

1278

1279

1280

1281

1282

1283 1284

1285

1286

1287

1288

1289

1290

1291

1292

1293

1294

1295

1296

1297

1298

1299

1300

1301

1302

1303

1304

1305

202180c1

586-02155-21 202180c1		586-02155-21 202180c
(7) RULEMAKING AUTHORITYThe department shall adopt rules	1306	applicable. The court shall also consider the priority of
to implement this section.	1307	placements established under s. 39.4021 when making a decision
Section 8. Section 39.522, Florida Statutes, is amended to	1308	regarding the best interest of the child in out-of-home care. \div
read:	1309	1. The child's age.
39.522 Postdisposition change of custody	1310	2. The physical, mental, and emotional health benefits to
(1) The court may change the temporary legal custody or the	1311	the child by remaining in his or her current placement or moving
conditions of protective supervision at a postdisposition	1312	to the proposed placement.
hearing, without the necessity of another adjudicatory hearing.	1313	3. The stability and longevity of the child's current
(2) (a) (1) (a) At any time before a child is residing in the	1314	placement.
permanent placement approved at the permanency hearing, a child	1315	4. The established bonded relationship between the child
who has been placed in the child's own home under the protective	1316	and the current or proposed caregiver.
supervision of an authorized agent of the department, in the	1317	5. The reasonable preference of the child, if the court has
home of a relative, in the home of a legal custodian, or in some	1318	found that the child is of sufficient intelligence,
other place may be brought before the court by the department or	1319	understanding, and experience to express a preference.
by any other interested person, upon the filing of a motion	1320	6. The recommendation of the child's current caregiver.
alleging a need for a change in the conditions of protective	1321	7. The recommendation of the child's guardian ad litem, if
supervision or the placement. If any party or the current	1322	one has been appointed.
caregiver denies the parents or other legal custodians deny the	1323	8. The child's previous and current relationship with a
need for a change, the court shall hear all parties in person or	1324	sibling, if the change of legal custody or placement will
by counsel, or both.	1325	separate or reunite siblings.
(b) Upon the admission of a need for a change or after such	1326	9. The likelihood of the child attaining permanency in the
hearing, the court shall enter an order changing the placement,	1327	current or proposed placement.
modifying the conditions of protective supervision, or	1328	10. Any other relevant factors.
continuing the conditions of protective supervision as ordered.	1329	(c) (b) If the child is not placed in foster care, the new
The standard for changing custody of the child shall be the best	1330	placement for the child must meet the home study criteria and
interests of the child. When determining whether a change of	1331	court approval under this chapter.
legal custody or placement is in the best interests of the	1332	(3) (a) For purposes of this subsection, the term "change in
child, the court shall consider the factors listed in s. 39.4022	1333	physical custody" means a change by the department or community-
and the report filed by the multidisciplinary team, if	1334	based care lead agency to the child's physical residential
Page 45 of 54		Page 46 of 54

CODING: Words stricken are deletions; words underlined are additions.

CODING: Words stricken are deletions; words underlined are additions.

	586-02155-21 202180c1
1335	address even when such change does not require a court order to
1335	change the legal custody of the child.
1337	(b)1. In a hearing on the change of physical custody under
1338	this section, there shall be a rebuttable presumption that it is
1339	in the child's best interest to remain permanently in his or her
1340	current physical placement if:
1341	a. The child has been in the same safe and stable placement
1342	for 9 consecutive months or more;
1343	b. Reunification is not a permanency option for the child;
1344	c. The caregiver is able, willing, and eligible for
1345	consideration as an adoptive parent or permanent custodian for
1346	the child;
1347	d. The caregiver is not requesting the change in physical
1348	placement; and
1349	e. The change in physical placement being sought is not to
1350	reunify the child with his or her parent or sibling or
1351	transition the child from a safe and stable nonrelative
1352	caregiver to a safe and stable relative caregiver.
1353	2. In order to rebut the presumption established in this
1354	paragraph, the court shall hold an evidentiary hearing on the
1355	change in physical custody to determine if the change in
1356	placement is in the best interest of the child. As part of the
1357	evidentiary hearing, the court must consider competent and
1358	substantial evidence and testimony related to the factors
1359	enumerated in s. 39.4022 and any other evidence deemed relevant
1360	to a determination of placement, including evidence from a
1361	court-selected neutral and independent expert in the science and
1362	research of child-parent bonding and attachment.
1363	3. This presumption may not be rebutted solely by the
I	Page 47 of 54

	586-02155-21 202180c1
1364	expressed wishes of a biological parent, a biological relative,
1365	or a caregiver of a sibling of the child.
1366	(c)1. A current caregiver who has been the physical custody
1367	placement for at least 9 consecutive months and who meets all
1368	the established criteria in paragraph (b) shall be notified by
1369	the department or community-based care lead agency of an intent
1370	to change the physical custody of the child at least 21 days
1371	before the desired date for transitioning the child to the new
1372	physical custody placement.
1373	2. A caregiver who objects to the change in physical
1374	custody must notify the court and the department or lead agency
1375	of his or her objection and the intent to request an evidentiary
1376	hearing in writing in accordance with this subsection as soon as
1377	possible after receiving notice under subparagraph 1., but no
1378	later than 5 days before the desired date for transitioning the
1379	child to the new physical custody placement.
1380	3. Upon the department or community-based care lead agency
1381	receiving written notice of the caregiver's objection, the
1382	change to the child's physical custody must be placed in
1383	abeyance and the child may not be transitioned to a new physical
1384	placement without a court order.
1385	4. Within 7 days after receiving written notice from the
1386	caregiver, the court must conduct an initial case status
1387	hearing, at which time the court must:
1388	a. Grant party status to the current caregiver who is
1389	seeking permanent custody and has maintained physical custody of
1390	that child for at least 9 continuous months;
1391	b. Appoint a lawyer for the child who is the subject of the
1392	permanent custody proceeding;
	Page 48 of 54
	CODING: Words stricken are deletions; words <u>underlined</u> are additions.

1	586-02155-21 202180c1		586-02155-21 202180c1
1393	c. Advise the caregiver of his or her right to retain	1422	subsequently identified have been remedied to the extent that
1394	counsel for purposes of the evidentiary hearing; and	1423	the return of the child to the home of the other parent with an
1395	d. Appoint a court-selected neutral and independent expert	1424	in-home safety plan prepared or approved by the department will
1396	in the science and research of child-parent bonding and	1425	not be detrimental to the child, the standard shall be that the
1397	attachment.	1426	safety, well-being, and physical, mental, and emotional health
1398	(d) The court must conduct the evidentiary hearing and	1427	of the child would not be endangered by reunification and that
1399	provide a written order of its findings regarding the placement	1428	reunification would be in the best interest of the child.
1400	that is in the best interest of the child no later than 90 days	1429	(6)(4) In cases in which the issue before the court is
1401	from the date the caregiver provided written notice to the court	1430	whether to place a child in out-of-home care after the child was
1402	under this subsection. The court must provide its written order	1431	placed in the child's own home with an in-home safety plan or
1403	to the department or lead agency, the caregiver, and the	1432	the child was reunified with a parent or caregiver with an in-
1404	prospective caregiver.	1433	home safety plan, the court must consider, at a minimum, the
1405	(e) If the court orders that the physical custody of the	1434	following factors in making its determination whether to place
1406	child change from the current caregiver after the evidentiary	1435	the child in out-of-home care:
1407	hearing, the department or lead agency must provide an	1436	(a) The circumstances that caused the child's dependency
1408	appropriate transition plan in accordance with s. 39.4023.	1437	and other subsequently identified issues.
1409	(4) (2) In cases where the issue before the court is whether	1438	(b) The length of time the child has been placed in the
1410	a child should be reunited with a parent, the court shall review	1439	home with an in-home safety plan.
1411	the conditions for return and determine whether the	1440	(c) The parent's or caregiver's current level of protective
1412	circumstances that caused the out-of-home placement and issues	1441	capacities.
1413	subsequently identified have been remedied to the extent that	1442	(d) The level of increase, if any, in the parent's or
1414	the return of the child to the home with an in-home safety plan	1443	caregiver's protective capacities since the child's placement in
1415	prepared or approved by the department will not be detrimental	1444	the home based on the length of time the child has been placed
1416	to the child's safety, well-being, and physical, mental, and	1445	in the home.
1417	emotional health.	1446	
1418	(5) (3) In cases where the issue before the court is whether	1447	The court shall additionally evaluate the child's permanency
1419	a child who is placed in the custody of a parent should be	1448	goal and change the permanency goal as needed if doing so would
1420	reunited with the other parent upon a finding that the	1449	be in the best interests of the child. If the court changes the
1421	circumstances that caused the out-of-home placement and issues	1450	permanency goal, the case plan must be amended pursuant to s.
1	Page 49 of 54		Page 50 of 54
	CODING: Words stricken are deletions; words underlined are additions.		ODING: Words stricken are deletions; words underlined are additions

1451

1452 1453

1454 1455 1456

1457

1458

1459

1460 1461

1462

1463

1464

1465

1466

1467

1468

1469

1470

1471

1472

1473

1474 1475

586-02155-21 202180c1		586-02155-21 202180c
39.6013(5).	1480	5. The child's age, maturity, strengths, hobbies or
Section 9. Subsections (2) and (5) of section 39.523,	1481	activities, and the child's preference for placement.
Florida Statutes, are amended to read:	1482	(b) The comprehensive placement assessment process may also
39.523 Placement in out-of-home care	1483	include the use of an assessment instrument or tool that is best
(2) ASSESSMENT AND PLACEMENTWhen any child is removed	1484	suited for the individual child.
from a home and placed in into out-of-home care, a comprehensive	1485	(c) The most appropriate available out-of-home placement
placement assessment process shall be completed in accordance	1486	shall be chosen after consideration by all members of the
with s. 39.4022 to determine the level of care needed by the	1487	multidisciplinary team of all of the information and data
child and match the child with the most appropriate placement.	1488	gathered, including the results and recommendations of any
(a) The community-based care lead agency or subcontracted	1489	evaluations conducted.
agency with the responsibility for assessment and placement must	1490	(d) Placement decisions for each child in out-of-home
coordinate a multidisciplinary team staffing as established in	1491	placement shall be reviewed as often as necessary to ensure
s. 39.4022 with the necessary participants for the stated	1492	permanency for that child and address special issues related to
purpose of the staffing with any available individual currently	1493	this population of children.
involved with the child including, but not limited to, a	1494	(e) The department, a sheriff's office acting under s.
representative from the department and the case manager for the	1495	39.3065, a community-based care lead agency, or a case
child; a therapist, attorney ad litem, guardian ad litem,	1496	management organization must document all placement assessments
teachers, coaches, Children's Medical Services; and other	1497	and placement decisions in the Florida Safe Families Network.
community providers of services to the child or stakeholders as	1498	(f) If it is determined during the comprehensive placement
applicable. The team may also include clergy, relatives, and	1499	assessment process that residential treatment as defined in s.
fictive kin if appropriate. Team participants must gather data	1500	39.407 would be suitable for the child, the procedures in that
and information on the child which is known at the time	1501	section must be followed.
including, but not limited to:	1502	(5) RULEMAKINGThe department shall may adopt rules to
1. Mental, medical, behavioral health, and medication	1503	implement this section.
history;	1504	Section 10. Paragraph (e) of subsection (1) of section
2. Community ties and school placement;	1505	39.806, Florida Statutes, is amended to read:
3. Current placement decisions relating to any siblings;	1506	39.806 Grounds for termination of parental rights
4. Alleged type of abuse or neglect including sexual abuse	1507	(1) Grounds for the termination of parental rights may be
and trafficking history; and	1508	established under any of the following circumstances:
Page 51 of 54		Page 52 of 54

 $\textbf{CODING: Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$

586-02155-21

202180c1

(e) When a child has been adjudicated dependent, a case plan has been filed with the court, and: 1511 1. The child continues to be abused, neglected, or 1512 abandoned by the parent or parents. The failure of the parent

abandoned by the parent or parents. The failure of the parent or 1513 parents to substantially comply with the case plan for a period 1514 of 12 months after an adjudication of the child as a dependent 1515 child or the child's placement into shelter care, whichever 1516 occurs first, constitutes evidence of continuing abuse, neglect, 1517 or abandonment unless the failure to substantially comply with 1518 the case plan was due to the parent's lack of financial 1519 resources or to the failure of the department to make reasonable 1520 efforts to reunify the parent and child. The 12-month period 1521 begins to run only after the child's placement into shelter care 1522 or the entry of a disposition order placing the custody of the 1523 child with the department or a person other than the parent and 1524 the court's approval of a case plan having the goal of 1525 reunification with the parent, whichever occurs first; or 1526 2. The parent or parents have materially breached the case 1527 plan by their action or inaction. Time is of the essence for 1528 permanency of children in the dependency system. In order to 1529 prove the parent or parents have materially breached the case 1530 plan, the court must find by clear and convincing evidence that 1531 the parent or parents are unlikely or unable to substantially 1532 comply with the case plan before time to comply with the case 1533 plan expires.

1534 3. The child has been in care for any 12 of the last 22 1535 months and the parents have not substantially complied with the 1536 case plan so as to permit reunification under <u>s. 39.522(4)</u> s. 1537 39.522(2) unless the failure to substantially comply with the

Page 53 of 54

CODING: Words stricken are deletions; words underlined are additions.

586-02155-21

202180c1

- 1538 case plan was due to the parent's lack of financial resources or
- 1539 to the failure of the department to make reasonable efforts to
- 1540 reunify the parent and child.
- 1541 Section 11. This act shall take effect October 1, 2021.

Page 54 of 54 CODING: Words stricken are deletions; words <u>underlined</u> are additions.

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.) Prepared By: The Professional Staff of the Committee on Appropriations PCS/CS/SB 48 (604240) BILL: Appropriations Committee (Recommended by Appropriations Subcommittee on INTRODUCER: Education); Education Committee; and Senator Diaz and others **Educational Scholarship Programs** SUBJECT: DATE: March 3, 2021 **REVISED:** ANALYST STAFF DIRECTOR REFERENCE ACTION 1. Sagues Bouck ED Fav/CS 2. Underhill Elwell AED **Recommend: Fav/CS** 3. Underhill AP Sadberry **Pre-meeting**

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

PCS/CS/SB 48 consolidates student scholarship programs and provides parents with more flexibility to meet the educational needs of their child. The bill merges the John M. McKay Scholarship Program for Students with Disabilities (McKay program) with the Gardiner Scholarship Program (Gardiner program) and creates a new scholarship program, the McKay-Gardiner Scholarship Program (McKay-Gardiner program). The bill incorporates the Florida Tax Credit Scholarship Program (FTC program) and Hope Scholarship Program (Hope) into the Family Empowerment Scholarship Program (FES program). In addition, the bill:

- Establishes both scholarship programs as education savings accounts.
- Provides that eligible families may receive an award for students enrolled in a public school, a private school, or a home education program.
- Specifies that recipients of a scholarship during the 2020-2021 school year are eligible for a scholarship under the appropriate consolidated program for the 2021-2022 school year.
- Increases the scholarship awards to 97.5 percent of the per-student-funding calculation and authorizes up to 2.5 percent for administrative costs incurred by nonprofit scholarship funding organizations (SFOs).
- Combines eligibility requirements from the McKay and Gardiner scholarship programs to establish the McKay-Gardiner program student eligibility requirements and award priorities.
- Modifies the FES program student eligibility requirements and award priorities to incorporate provisions of the FTC program and Hope program.

- Establishes the maximum number of McKay-Gardiner program awards at 50,000 full-time equivalent (FTE) students with an annual scholarship growth rate of one percent of the total exceptional student education student FTE, not including gifted.
- Establishes the maximum number of FES program awards at 175,000 full-time equivalent (FTE) students to incorporate the FTC program and Hope students and maintains the current FES program annual growth rate of one percent of the state's total public school student FTE enrollment.
- Establishes common accountability criteria across scholarship programs.
- Requires the Auditor General to conduct an operational audit of each nonprofit SFO at least once every three years.

The impact on state funding is indeterminate. The state funding will depend on an official estimate of student FTE participating in the scholarship programs for the 2021-2022 school year, an official estimate of the amount of revenue that will be transferred to the Florida Education Finance Program (FEFP), and the amount of state funds allocated to the FEFP during the appropriation process. See Section V.

The bill takes effect on July 1, 2021.

II. Present Situation:

The present situation for the relevant portions of the bill is discussed under the Effect of Proposed Changes of this bill analysis.

III. Effect of Proposed Changes:

Scholarships for Students with Disabilities

Present Situation

The John M. McKay Scholarship for Students with Disabilities Program

The McKay program was established in 1999 and provides public school students with a defined disability¹ and an Individual Education Plan $(IEP)^2$ or a 504 accommodation plan issued under s.

¹ Students with disabilities include K-12 students who are documented as having an intellectual disability; a speech impairment; a language impairment; a hearing impairment, including deafness; a visual impairment, including blindness; a dual sensory impairment; an orthopedic impairment; another health impairment; an emotional or behavioral disability; a specific learning disability, including, but not limited to, dyslexia, dyscalculia, or developmental aphasia; a traumatic brain injury; a developmental delay; or autism spectrum disorder. Section 1002.39(1), F.S.

² All students who are between the ages of three to 21 and have a disability have the right to a free, appropriate public education. Section 1003.5716, F.S. The IEP is the primary vehicle for communicating the school district's commitment to addressing the unique educational needs of a student with a disability. Florida Department of Education, *Developing Quality Individual Education Plans* (2015), *available at* <u>http://www.fldoe.org/core/fileparse.php/7690/urlt/0070122-qualityieps.pdf</u>, at 9.

Student Eligibility

A student is eligible for an award under the McKay program if:

- The student has an Individual Education Plan (IEP), or a 504 accommodation plan;
- The student has spent the prior school year in attendance at a Florida public school or the Florida School for the Deaf and Blind; and
- The parent has obtained acceptance for admission of their child to a private school that is eligible to participate in the McKay Scholarship program.⁵

Program Prohibitions

A student is not eligible for an award under the McKay program if the student:

- Is enrolled in a Department of Juvenile Justice (DJJ) program or the Florida School for the Deaf and Blind;
- Participates in a home education or private tutoring program, or a virtual school that receives state funding unless the student is enrolled in no more than two courses per year;
- Does not have regular or direct contact with teachers;
- Is issued a temporary 504 accommodation plan valid for 6 months or less; or
- Receives any other educational scholarship pursuant to law.⁶

Eligibility Term

The term of the scholarship continues until the student returns to public school, graduates from high school, or reaches 22 years of age.⁷

School District Obligations

School districts are required to comply with multiple obligations, including all of the following:

- Notifying parents of the scholarship.
- Providing IEP evaluation and student assessment services.
- Allowing the parent to enroll their child in a public school other than the one assigned and provide transportation if the school chosen is consistent with the district school board's choice plan.
- Allowing the parent to enroll their child in a public school in an adjacent school district.⁸

https://www.dol.gov/agencies/oasam/centers-offices/civil-rights-center/statutes/section-504-rehabilitation-act-of-1973 (last visited Jan. 28, 2021). The Section 504 plan identifies the services and accommodations necessary for a student to access instruction and may include accommodations in the classroom and for local and state assessments. Florida Department of Education, *Accommodations, Assisting Students with Disabilities* (2018), *available at*

http://www.fldoe.org/core/fileparse.php/7567/urlt/0070069-accomm-educator.pdf. at 3.

³ U.S. Department of Labor, Section 504, Rehabilitation Act of 1973 *available at*

⁴ Section 1002.39(1), F.S.

⁵ Section 1002.39(2), F.S.

⁶ Section 1002.39(3), F.S.

⁷ Section 1002.39(4), F.S.

⁸ Section 1002.39(5), F.S.

In addition, the school district is required to report all students to the Department of Education (DOE) who are attending a private school using a McKay Scholarship.⁹

Department of Education Obligations

The DOE is responsible for administering the program, including:

- Cross-checking the list of participating students against the public school enrollment prior to each scholarship payment to avoid duplication; and¹⁰
- Making quarterly scholarship payments to the private school of the parent's choice.¹¹

Private School Obligations

Private schools participating in the scholarship program must comply with the general laws governing private schools, pursuant to s. 1002.421, F.S., and must provide all documentation required for a student's participation, including the student fee schedule.¹²

Parent and Student Obligations

A parent is exercising his or her parental choice to enroll his or her child in a private school, and is responsible for:

- Applying for admission to a private school;
- Remaining in attendance at the private school throughout the school year unless excused for illness or other good cause; and
- Restrictively endorsing the warrant to the private school.¹³

Transition-to-work Program

Students who are between the ages of 17 and 22 may participate in a transition-to-work program offered through their private school. The transition-to-work program includes academic instruction, work skills training, and a volunteer or paid work experience.¹⁴

Scholarship Funding and Payment

The McKay program is funded through the Florida Education Finance Program (FEFP) and administered by the DOE.¹⁵ The calculation of the awards are based on the base student allocation, the student's grade level, matrix level of services cost factors, and district cost differential for the school district to which the student was assigned, and funding from selected categorical programs.

⁹ Section 1002.39(10)(c), F.S.

¹⁰ Section 1002.39(6), F.S.

¹¹ Section 1002.39(10)(e), F.S.

¹² Section 1002.39(7), F.S.

¹³ Section 1002.39(8), F.S.

¹⁴ Section 1002.39(9), F.S.

¹⁵ The Florida Education Finance Program (FEFP) is the mechanism that allocates the state appropriation to each school district throughout the year based on reported student enrollments.

During the 2019-2020 school year, \$221.5 million in scholarship payments were distributed to 1,547 private schools serving 30,185 students. The average scholarship for a student with an IEP was \$8,473. The average scholarship for a student with a 504 accommodation plan was \$4,676.¹⁶

The Gardiner Scholarship Program

The Gardiner program was established in 2014 to provide eligible students with a disability¹⁷ a scholarship to meet the individual educational needs of the student through an education savings account.

Student Eligibility

In order to be eligible for a scholarship a student must:

- Be a Florida resident;
- Be at least three years of age before September 1 or eligible to enroll in kindergarten through grade 12,
- Have a defined disability; and
- Have an IEP written in accordance the rules of the State Board of Education (SBE)¹⁸ or the rules of another state; or
- Have the diagnosis of a specified disability from a physician or psychologist who holds an active license.¹⁹

Program Prohibitions

A student is not eligible for an award under the Gardiner program if the student is:²⁰

- Enrolled in a public school, including the Florida Virtual School;
- Enrolled in a DJJ program or the Florida School for the Deaf and Blind; or
- Receiving any other educational scholarship pursuant to law.²¹

A parent may not transfer any prepaid college plan or college savings account that contains funds contributed from the Gardiner Scholarship to another beneficiary. In addition, a parent may not receive a payment, refund or rebate from an approved provider of any services under the program.²²

¹⁶ Florida Department of Education, Office of Independent Education and Parental Choice, *McKay Scholarship Program* (2020), *available at* <u>https://www.fldoe.org/core/fileparse.php/5606/urlt/McKay-Aug.pdf</u>.

¹⁷ Disability means, for a 3- or 4-year-old child or for a student in kindergarten to grade 12, autism spectrum disorder, as defined in the Diagnostic and Statistical Manual of Mental Disorders, Fifth Edition, published by the American Psychiatric Association; cerebral palsy; Down syndrome; an intellectual disability; Phelan-McDermid syndrome; Prader-Willi syndrome; spina bifida; being a high-risk child; muscular dystrophy; Williams syndrome; rare diseases which affect patient populations of fewer than 200,000 individuals in the United States, as defined by the National Organization for Rare Disorders; anaphylaxis; deaf; visually impaired; traumatic brain injured; hospital or homebound; or identification as dual sensory impaired. The term "hospital or homebound" includes a student who has a medically diagnosed physical or psychiatric condition or illness and who is confined to the home or hospital for more than 6 months. Section 1002.385(2), F.S. ¹⁸ Rule 6A-6.0961, F.A.C. *See also* Rules 6A-6.03028, 6A-6.030281, 6A-6.03029, and 6A-6.03311, F.A.C.

¹⁹ Florida Department of Education, Office of Independent Education and Parental Choice, *Gardiner Scholarship Program* (2020), *available at* http://www.fldoe.org/core/fileparse.php/5606/urlt/Gardiner.pdf. See s. 1002.385(3), F.S.

²⁰ Section 1002.385(4), F.S.

²¹ Section 1002.385(4), F.S.

²² Section 1002.385(11), F.S.

Authorized Uses of Funds

Scholarship funds provided through an education savings account must be used to meet the individual needs of an eligible student and may include:²³

- Instructional materials;
- Curriculum;
- Specialized services, programs, and courses;²⁴
- Tuition and fees;²⁵
- Transition services provided by job coaches;²⁶ and
- Contributions to a college prepaid account.

Eligibility Term

The term of the scholarship continues until one of the following occurs:

- The parent does not renew scholarship eligibility;
- The nonprofit SFO determines that the student is ineligible;
- The Commissioner of Education (commissioner) suspends or revokes scholarship participation or use of funds;
- The student's parent fails to comply with parent and student responsibilities for scholarship participation;
- The student enrolls in a public school; or
- The student graduates from high school or attains 22 years of age. ²⁷

Any remaining funds revert to the state after denial or revocation of scholarship eligibility by the commissioner for fraud or abuse, or after three consecutive fiscal years in which an account has been inactive or three consecutive years after high school completion or graduation during which the student is not enrolled in an eligible postsecondary educational institution or a program offered by the institution.²⁸

School District Obligations

Upon request, school districts are required to develop an IEP and a matrix of services evaluation, and provide student assessment services.²⁹

²³ Section 1002.385(5), F.S.

²⁴ *Id.* Specialized services may include applied behavior analysis, services provided by speech-language pathologists, occupational therapy services, services provided by physical therapists, and services provided by listening and spoken language specialists. Specialized programs and courses include summer and after-school education programs and music and art therapy.

²⁵ Tuition or fees may include full-time or part-time enrollment in a home education program, an eligible private school, an eligible postsecondary educational institution or a program offered by the postsecondary institution, a private tutoring program, a virtual program, part-time tutoring, assessments, specialized programs including Voluntary Prekindergarten Education programs. Section 1002.385(5), F.S.

²⁶ "Transition services" means a coordinated set of activities for a student, designed within an outcome-oriented process, that promote movement from school to post-school activities, including postsecondary education; vocational training; integrated employment; supported employment; continuing and adult education; adult services; independent living, or community participation. Section 413.20(26), F.S.

²⁷ Section 1002.385(6), F.S.

²⁸ Id.

²⁹ Section 1002.385(7), F.S.

Private School Obligations

Private schools participating in the scholarship program must comply with the general laws governing private schools, pursuant to s. 1002.421, F.S., and must make provisions for students to take a nationally norm-referenced test and report the scores to the parent.³⁰

Department of Education Obligations

The DOE has multiple obligations, including all of the following:

- Maintaining a list of approved providers on the DOE website.
- Requiring each nonprofit SFO to verify eligible expenditures.
- Investigating any written complaint.
- Requiring quarterly reports by nonprofit SFOs that would include information related to participants, awards, expenditures, and types of providers.
- Compare the list of participating students against the public school enrollment lists, Voluntary Prekindergarten Education (VPK) enrollment lists, and the list of students participating in school choice scholarship programs prior to each scholarship payment to avoid duplication.³¹

Commissioner of Education Obligations

The commissioner may suspend or revoke the participation in the Gardiner program of students, parents, nonprofit SFOs, and approved providers.³²

Parent and Student Obligations

Parents must meet participation requirements for the Gardiner program, which include annually submitting a notarized, sworn compliance statement affirming:

- The student is enrolled in a program meeting attendance requirements;
- Funds are used as authorized;
- The parent is responsible for the child's education by meeting specified requirements; and
- The student remains in good standing with the provider or school.³³

In addition, the parent is responsible for all of the following:

- Filing an application for initial program participation.
- Notifying the school district that the student is participating in the Gardiner program.
- Enrolling his or her child in an eligible VPK program or private school, if choosing this option.
- Renewing participation in the program annually.
- Procuring the services necessary to educate the student.
- Paying expenses in excess of the amount of the Gardiner Scholarship.³⁴

³⁰ Section 1002.39(8), F.S.

³¹ Section 1002.39(9), F.S.

³² Section 1002.39(10), F.S.

³³ Section 1002.385(11), F.S.

³⁴ Section 1002.385(11), F.S.

Scholarship-funding Organization Obligations

The scholarship is directly administered by state-approved nonprofit scholarship funding organizations (SFOs), which have multiple obligations, including all of the following:

- Reviewing applications to determine student eligibility.
- Notifying parents of their receipt of a scholarship.
- Establishing deadlines for parents to confirm participation.
- Awarding scholarships based on established priorities.
- Maintaining separate accounts for each eligible student.
- Verifying qualifying educational expenditures.
- Returning any remaining program funds to the DOE.
- Notifying parents about the availability of requesting an IEP.
- Documenting each student's eligibility for a scholarship.³⁵

The nonprofit SFO is required to award scholarship funds in the following priority order:

- 1. Renewing students from the previous school year.
- 2. Students retained on the previous school year's wait list.
- 3. Newly approved applicants.
- 4. Late-filed applicant.

Auditor General Obligations

The Auditor General is required to conduct an annual operational audit of accounts and records of each nonprofit SFO that participates in the program.³⁶

Scholarship Funding and Payment

The funding amount is based on the student's matrix level of services. For a student without a matrix of services, the funding is calculated based on the amount to support Level III services. The amount of the scholarship award is equal to 90 percent of the calculated funding amount.³⁷ Once the scholarship has been verified and approved, the full amount of the award is deposited into the student's account. The nonprofit SFO may use up to three percent of the total amount of all program scholarships awarded for administrative expenses. The funds used for administrative expenses must originate from eligible tax credit contributions authorized under the FTC program and Hope program.³⁸

The Gardiner program has grown significantly over the seven years since it was established. For the 2014-2015 school year, scholarships totaling \$15 million were awarded to 1,559 students.³⁹ For the 2020-2021 school year, \$184.1 million has been awarded to 17,508 students through scholarships. The average scholarship amount is approximately \$10,464 per student.⁴⁰

³⁵ See s. 1002.385(12), F.S.

³⁶ Section 1002.385(14), F.S.

³⁷ Section 1002.385(13), F.S.

³⁸ Section 1002.395(6)(j), F.S.

³⁹ Florida Department of Education, Office of Independent Education and Parental Choice, *Gardiner Scholarship Program* (2020), *available at* <u>https://www.fldoe.org/core/fileparse.php/5606/urlt/Gardiner.pdf</u>.

⁴⁰ *Id*. Data for 2020-2021 is current as of Nov. 16, 2020.

Effect of Proposed Changes

The bill repeals s. 1002.385, F.S., relating to the Gardiner Scholarship Program, and s. 1002.39, F.S., relating to the John M. McKay Scholarships for Students with Disabilities Program, and creates a new education savings account scholarship program: s. 1002.381, F.S., relating to the McKay-Gardiner Scholarship Program (McKay-Gardiner).

McKay-Gardiner Scholarship Program

The bill merges the McKay and the Gardiner scholarship programs into a single scholarship program, the McKay-Gardiner Scholarship Program, with a common set of eligibility requirements and scholarship award funding structure.

Student Eligibility

To be eligible for receipt of a scholarship, a student must be a Florida resident, be three or four years of age or eligible to enroll in kindergarten through grade 12, and have a disability as specified in law that is documented through one of the following:

- An IEP⁴¹ written in accordance to the rules of the SBE⁴² or the rules of another state;
- A diagnosis of a defined disability from a physician or psychologist who holds an active license; or
- A 504 accommodation plan issued under s. 504 of the Rehabilitation Act of 1973.⁴³

The bill specifies the following priority order for awarding scholarships:

- A student who received a McKay or Gardiner program scholarship in the prior year;
- A student retained on the previous school year's wait list; and
- Other eligible students.

Program Prohibitions

Similar to the Gardiner program,⁴⁴ the bill specifies that a student is not eligible for an award under the McKay-Gardiner program if he or she is enrolled in a public school or DJJ program, issued a temporary 504 accommodation plan, does not have regular or direct contact with teachers unless enrolled in a transition-to-work program, or is receiving any other educational scholarship pursuant to state law.

Authorized Uses of Funds

The bill maintains that the scholarship is directly administered by state-approved nonprofit SFOs. Similar to the Gardiner program,⁴⁵ scholarship funds can be used to meet the education needs of students, which in addition to all authorized uses under the Gardiner program, include:

- School equipment and supplies
- Digital devices and internet access.
- Teacher's manuals.

⁴¹ Supra note 20.

⁴² Rule 6A-6.0961, F.A.C. See also Rules 6A-6.03028, 6A-6.030281, 6A-6.03029, and 6A-6.03311, F.A.C.

⁴³ Supra note 21.

⁴⁴ See Section 1002.385(4), F.S.

⁴⁵ See Section 1002.385(5), F.S.

- Tuition and fees for a private virtual school.
- A part-time tutor approved by the DOE.
- Classes related to art, music, or theater.
- Fees for summer and after-school programs.
- Transition services provided by private schools or job coaches.
- Transportation expenses not to exceed \$750 per year.

Eligibility Term

The term of the scholarship under the bill remains similar to the conditions for termination under the Gardiner program.⁴⁶

School District Obligations

School districts must also continue to notify parents about the scholarship and provide IEP evaluation and assessment services, upon request. In addition, school districts are required to accept the diagnosis from a licensed professional and consider the service plan recommended for a student requesting an IEP evaluation. The bill requires school districts to notify parents about the scholarship and removes the requirement for school districts to report scholarship students for funding.

Private School Obligations

Private schools participating in the scholarship program must continue to comply with current law,⁴⁷ and under the bill may discount tuition if the private school deems it necessary.

Department of Education Obligations

The bill requires the DOE to distribute scholarship funds on a quarterly basis, and adds requirements from the FES program and the FTC program to maintain and publish a list of nationally norm-referenced tests identified for purposes of satisfying assessment requirements, verify nonprofit SFO eligibility, and maintain scholarship information on the DOE website. Additionally, the bill maintains DOE obligations from the Gardiner program, including:

- Maintaining a list of approved providers.
- Requiring nonprofit SFOs to verify eligible educational expenses.
- Requiring quarterly reports of nonprofit SFOs.
- Cross-checking student participation to avoid duplicate payments to nonprofit SFOs.
- Investigating written complaints by a parent, student, private school, public school, school district, nonprofit SFO, provider, or other party.

Commissioner of Education Obligations

The bill maintains that the commissioner may suspend or revoke the participation in the program of students, parents, nonprofit SFOs, and approved providers.

⁴⁶ See Section 1002.385(6), F.S.

⁴⁷ Section 1002.421, F.S.

Parent and Student Obligations

The bill requires parents to meet a number of requirements similar to the Gardiner program,⁴⁸ which include annually submitting a sworn compliance statement that affirms:

- The student is enrolled in a program meeting attendance requirements.
- Funds are used as authorized.
- The parent is responsible for the child's education by meeting specified requirements.
- The student remains in good standing with the provider or school.

In addition, the parent is responsible for the following:

- Filing an application for initial program participation.
- Notifying the school district that the student is participating in the program.
- Enrolling his or her child in an eligible VPK program or private school, if choosing this option.
- Renewing participation in the program annually by a date set and in a format determined by the SFO.
- Procuring the services necessary to educate the student.
- Paying expenses in excess of the amount of the scholarship.

Scholarship-funding Organization Obligations

Under the bill, nonprofit SFOs participating in the McKay-Gardiner program may use up to 2.5 percent of the student generated funding for administrative purposes and must comply with a number of requirements to administer the program:

- From the FTC program:
 - Complying with federal antidiscrimination provisions.⁴⁹
 - Complying with background check requirements.
 - Prohibiting an owner or operator from participating in the program or restricting scholarships.
 - Providing an annual financial audit conducted by an independent certified public accountant to the Auditor General.
 - Monitoring compliance of private schools.
 - Notifying the DOE of any violations of law.
 - Having operated for at least three years without any material audit finding in order to use specified funds for administrative purposes.
 - \circ Maintaining a single surety bond. ⁵⁰
- From the Gardiner program:
 - Maintaining separate accounts for students.
 - Receiving applications, determining eligibility, and awarding scholarships.
 - Verifying qualifying educational expenditures.
 - Returning program funds as required.
 - Notifying parents of IEP evaluations and reevaluations.
 - Submitting timely reports to the DOE and Auditor General.⁵¹

⁴⁸ See Section 1002.385(11), F.S.

⁴⁹ 42 U.S.C. s. 2000d.

⁵⁰ Section 1002.395(4), F.S.

⁵¹ Section 1002.385(12), F.S.

The bill clarifies that the SFO is a renewing organization if it was approved by the State Board of Education for the 2021-2022 fiscal year. In addition, the bill retains the nonprofit SFO application process from the FTC program,⁵² and allows a child of a private school owner or operator to apply for a scholarship if he or she meets the eligibility requirements.

Auditor General Obligations

Similar to public school districts, the bill requires the Auditor General to conduct an operational audit on an approved nonprofit SFO at least once every three years,⁵³ rather than annually as currently required under the Gardiner program.

Transition-to-work Program

The bill maintains the opportunity from the McKay program for students who are between the ages of 17 and 22 to participate in a transition-to-work program offered through their private school or job coach. The transition-to-work program includes academic instruction, work skills training, and a volunteer or paid work experience.

Scholarship Funding and Payment

The bill establishes the McKay-Gardiner program for up to 50,000 full-time equivalent (FTE) students with an increase equal to one percent of the total public school exceptional student education FTE, not including gifted students. The funding is calculated based on the FEFP grade level, the school district to which the student would have been assigned, and the matrix level of services generated by the students. The scholarship award is 97.5 percent of the calculated amount. However, unlike the Gardiner program where a student's full scholarship award is distributed at the beginning of the school year or upon program enrollment, scholarship awards under the new McKay-Gardiner program will be disbursed on a quarterly basis. The bill clarifies the responsibilities of both the SFO and the DOE in the eligibility verification process prior to the DOE releasing the scholarship funds to the SFO to be deposited in the student's account in four equal amounts by the established deadlines.

Similar to the Gardiner program, any remaining funds revert to the state after denial or revocation of scholarship eligibility by the commissioner for fraud or abuse, or after two consecutive fiscal years in which an account has been inactive or three consecutive years after high school completion or graduation during which the student is not enrolled in an eligible postsecondary educational institution or a program offered by the institution.

⁵² See Section 1002.395(15), F.S.

⁵³ Since 2015, the Auditor General has conducted annual operational audits of the accounts and records of eligible nonprofit scholarship-funding organizations. As recent audits have not disclosed significant control deficiencies or noncompliance, the Legislature should consider amending ss. 11.45(2)(l), 1002.385(14)(a), and 1002.40(12)(a), F.S., to require the Auditor General to conduct operational audits at least once every 3 years of the accounts and records of eligible nonprofit scholarship-funding organizations. Auditor General, *Auditor General Annual Report 2020 November 1, 2019, Through October 31, 2020* (2020) *available at* https://flauditor.gov/pages/pdf files/annual% 20report% 202020.pdf at 7.. Section 11.45(2)(f), F.S.

Other K-12 Education Scholarship Programs

Present Situation

Florida Tax Credit (FTC) Scholarship Program

The FTC program was established in 2001⁵⁴ to authorize private, voluntary contributions from corporate donors to eligible nonprofit SFOs that award tax credit scholarships to eligible children from low-income families.⁵⁵ State law requires the nonprofit SFOs to use the contributions received to provide scholarships to eligible students for the cost of private school tuition or transportation to a public school that is different from the school to which the student was assigned.

Student Eligibility

To be eligible for an award under the FTC program, a student must meet at least one of the following criteria:

- The student is on the direct certification list⁵⁶ or the student's household income level does not exceed 260 percent of the federal poverty level; or
- The student is currently placed, or during the previous state fiscal year was placed, in foster care or in out-of-home care as defined in law. ⁵⁷

Priority is given to a student whose household income level does not exceed 185 percent of the federal poverty level or who is in foster care or out-of-home care.

A sibling of a student who is participating in the scholarship program is eligible for a scholarship if the student resides in the same household as the sibling.

Program Prohibitions

A student is not eligible for a scholarship while he or she is enrolled in a public school or DJJ program; receiving another state educational scholarship pursuant to Florida law; enrolled in a home education or private tutoring program, or enrolled in the Florida School for the Deaf and the Blind. The student is also limited to participating in no more than two state-funded virtual courses per year.⁵⁸

⁵⁴ Section 5, ch. 2001-225, L.O.F.

⁵⁵ The program allows a corporation to receive a dollar-for-dollar tax credit up to 100% of its state income tax liability. The program also includes credits against the insurance premium tax for contributions to eligible nonprofit SFOs, credits against severance taxes on oil and gas production, self-accrued sales tax liabilities of direct pay permit holders, and alcoholic beverage taxes on beer, wine, and spirits. The maximum amount the state may award is \$873 million in credits for the 2020-21 fiscal year. Department of Education, *Florida Tax Credit Scholarship Program September 2020 Quarterly Report* (2020), *available at*: http://www.fldoe.org/core/fileparse.php/7558/urlt/FTC-Sept-2020-Q-Report.pdf.

⁵⁶ Direct certification list means the certified list of children who qualify for the food assistance program, the Temporary Assistance to Needy Families Program, or the Food Distribution Program on Indian Reservations provided to the Department of Education by the Department of Children and Families. Section 1002.395(2)(c), F.S.

⁵⁷ Section 1002.395(3), F.S.

⁵⁸ Section 1002.395(4), F.S.

Eligibility Term

A student who initially receives a scholarship remains eligible to participate until the student graduates from high school or attains the age of 21 years, whichever occurs first, regardless of the student's household income level.⁵⁹

Scholarship Funding Tax Credits

A taxpayer may submit an application for a tax credit toward one or more contributions to an eligible nonprofit SFO that administers an educational scholarship program.⁶⁰

Scholarship-funding Organization Obligations

Nonprofit SFOs must comply with requirements relating to administration of the program, which include federal antidiscrimination laws, background checks, and private school choice. In addition, nonprofit SFOs must:

- Give first priority to eligible students who received an FTC program scholarship during the previous school year;
- Apply all funds available under the FTC program and the Hope program for renewal scholarship awards before awarding any initial scholarships;
- Provide a scholarship to an eligible student on a first-come, first-served basis unless the student qualifies for priority established in law;
- Refer any student eligible for an FTC program scholarship who did not receive a renewal or initial scholarship based solely on the lack of available funds through the FTC program or Hope program to another eligible nonprofit SFO that may have funds available;
- Not restrict or reserve scholarships for use at a particular private school or provide scholarships to a child of an owner or operator;
- Allow a student in foster care or out-of-home care or a dependent child of a parent who is a member of the United States Armed forces to apply for a scholarship at any time;
- Allow a student to attend any private school and transfer school during the school year;
- Maintain separate accounts for scholarship funds and operating funds;
- Provide the annual financial audit report to the Auditor General and the DOE.
- Submit quarterly reports to the DOE; and
- Maintain a surety bond. ⁶¹

The nonprofit SFO may use up to three percent of the total amount of all scholarships awarded for administrative expenses. No more than 25 percent of the eligible contributions can be carried forward to the following state fiscal year. Prior to granting a scholarship, the nonprofit SFO must document the student's eligibility each year.

An organization that intends to participate in the program must annually submit an application to the Office of Independent Education and Parental Choice. Within 30 days of receipt of the application, the commissioner shall recommend approval to the State Board of Education. If an

⁵⁹ Section 1002.395(3), F.S.

⁶⁰ Section 1002.395(5), F.S.

⁶¹ Section 1002.395(6), F.S.

existing nonprofit SFO is disapproved for renewal, all remaining funds held by the SFO must be transferred to other eligible nonprofit SFOs to provide scholarships for eligible students.⁶²

Parent and Student Obligations

Parents must meet participation requirements for the FTC program, which include all of the following:⁶³

- Selecting an eligible private school.
- Informing the child's school district when withdrawing their child to attend a private school.
- Remaining in attendance at the private school throughout the school year.
- Ensuring the student takes the norm-referenced assessment.
- Restrictively endorsing the warrant to the private school.

Private School Obligations

Private schools participating in the scholarship program must comply with the general laws governing private schools, pursuant to s. 1002.421, F.S., and must make provisions for students to take a nationally norm-referenced test and report the scores to the parent.⁶⁴

Department of Education Obligations

The DOE has multiple obligations, including all of the following:

- Verifying the eligibility of each nonprofit SFO.
- Verifying the eligibility of expenditures.
- Cross-checking the list of participating students against the public school enrollment to avoid duplication.
- Maintaining a list of nationally norm-referenced tests.
- Issuing a project grant award every two years to a state university to which private schools must report the scores from the nationally norm-referenced tests.
- Notifying the nonprofit SFO of their eligible students and eligible students associated with other nonprofit SFOs.
- Requiring quarterly reports by nonprofit SFOs that would include information related to the scholarship participants and the private schools they attend.
- Providing a process to match the direct-certification list with the scholarship application data. 65

School District Obligations

School districts are required to comply with multiple obligations, including:

- Notifying households that receive a free or reduced-price meal of the scholarship, upon request of the nonprofit SFO; and
- Implementing test administration of statewide assessments at private schools.⁶⁶

⁶² Section 1002.395(15), F.S.

⁶³ Section 1002.395(7), F.S.

⁶⁴ Section 1002.395(8), F.S.

⁶⁵ Section 1002.395(9), F.S.

⁶⁶ Section 1002.395(10), F.S.

Scholarship Funding and Payment

During the 2019-20 school year, FTC program scholarships in the amount of \$670 million were awarded to a total of 111,219 students enrolled in 1,870 participating Florida private schools. The maximum scholarship amount per student in the 2019-2020 school year was \$7,408.⁶⁷ As of January 2021, 100,008 scholarships were awarded to students for the 2020-2021 school year.⁶⁸

Family Empowerment Scholarship (FES) Program

The FES program was established in 2019⁶⁹ to provide educational options to eligible children of families with limited financial resources through a state funded school voucher scholarship. Similar to the McKay program,⁷⁰ the FES program is based on the FEFP allocation formula.

Student Eligibility

To be eligible for an award under the FES program, a student must meet the following criteria:⁷¹

- The student is:
 - On the direct certification list pursuant to law or the student's household income level does not exceed 300 percent of the federal poverty level; or
 - Currently placed, or during the previous fiscal year was placed, in foster care or in out-ofhome care as defined in law.
- The student is eligible to enroll in kindergarten or has spent the prior school year in attendance at a Florida public school. However, a dependent child of a member of the United States Armed Forces who transfers to a school in this state from out of state or from a foreign country due to a parent's permanent change of station orders or a foster child is exempt from the prior public school attendance requirement.
- The parent has obtained acceptance for admission of the student to a private school that is eligible for the program and the parent has requested a scholarship from the DOE at least 60 days before the date of the first scholarship payment.

A sibling of a student who is participating in the FES program is eligible for a scholarship if the student resides in the same household as the sibling.

The law specifies the following priority order for awarding FES scholarships:

- 1. An eligible student who received a FES program scholarship in the prior year.
- 2. An eligible student who is a renewal student from a different nonprofit SFO.
- 3. An eligible student who attended a public school the prior year and was on the direct certification list or the student was placed in foster care.
- 4. An eligible student who is eligible to enroll in kindergarten and was on the direct certification list or the student was placed in foster care.

https://www.flsenate.gov/Committees/Show/ED/MeetingPacket/4961/8839_MeetingPacket_4961.pdf. ⁶⁹ Section 6, ch. 2019-21, L.O.F.

⁶⁷ Florida Department of Education, *Fact Sheet, Florida Tax Credit Scholarship Program* (2020), *available at* <u>https://www.fldoe.org/core/fileparse.php/5606/urlt/FTC-Sept-2020-line.pdf</u>.

⁶⁸ Florida Department of Education, *K-12 Scholarships*, Presentation to the Committee on Education, The Florida Senate (January 12, 2021), *available at*

⁷⁰ See Section 1002.39(10), F.S.

⁷¹ Section 1002.394(3), F.S.

5. An eligible student whose household income level does not exceed 300 percent of the federal poverty level and who attended a public school the prior year or is a renewal student from a different nonprofit SFO.⁷²

The qualifying household income level of 300 percent may increase by 25 percent in any fiscal year in which more than five percent of the available scholarships authorized have not been awarded.

Eligibility Term

A student who receives a scholarship remains eligible to participate until the student graduates from high school or attains the age of 21 years, whichever occurs first, regardless of the student's household income level.⁷³

Program Prohibitions

A student is not eligible for a scholarship while he or she is enrolled in a public school or DJJ program; receiving another state educational scholarship pursuant to Florida law; enrolled in a home education or private tutoring program, a virtual program that receives state funding pursuant to the student's participation, or enrolled in the Florida School for the Deaf and the Blind.⁷⁴

School District Obligations

School districts must provide information on the district's website and inform all households within the district receiving free or reduced priced meals under the National School Lunch Act⁷⁵ of their eligibility to apply for the scholarship. School districts must also notify the student and parent about, and provide services for, statewide assessment participation.⁷⁶

Department of Education Obligations

The DOE is required to:

- Publish information on the DOE website about the FES program, including student eligibility criteria, parental responsibilities, and relevant data;
- Cross-check the list of participating scholarship students with the public school enrollment lists before each scholarship payment is made to avoid duplication;
- Maintain and publish a list of nationally norm-referenced tests identified for purposes of satisfying the FES program testing requirement; and
- Establish and notify nonprofit SFO's of specified deadlines.⁷⁷

⁷² Section 1002.394(3), F.S.

⁷³ Section 1002.394(4), F.S.

⁷⁴ Section 1002.394(5), F.S.

⁷⁵ 42 U.S.C s. 1751, et seq. The National School Lunch Program (NSLP) is a federally assisted meal program operating in public and nonprofit private schools and residential child care institutions. It provides nutritionally balanced, low-cost or free lunches to children each school day. The program was established under the National School Lunch Act, signed by President Harry Truman in 1946. USDA Food and Nutrition Service, *National School Lunch Program*, <u>https://www.fns.usda.gov/nslp</u> (last visited Jan. 29, 2021).

⁷⁶ Section 1002.394(6), F.S.

⁷⁷ Section 1002.394(7), F.S.

Private School Obligations

Private schools participating in the scholarship program must comply with the general laws governing private schools, pursuant to s. 1002.421, F.S., and must provide all documentation required for a student's participation, including the student fee schedule. In addition, the private school must annually administer or make provision for participating students in grades three through ten to take one of the nationally norm-referenced tests identified by the DOE or take the statewide standardized assessments. A participating private school must report a student's scores to his or her parent and to a state university for the purpose of annual performance data reporting.⁷⁸

Parent and Student Obligations

Parents must meet participation requirements for the FTC program, which include all of the following:

- Selecting an eligible private school.
- Requesting a scholarship at least 60 days prior to first scholarship payment.
- Informing the child's school district when withdrawing child to attend a private school.
- Remaining in attendance at the private school throughout the school year.
- Reviewing the private school's policies with the school principal or designee.
- Ensuring the student takes the norm-referenced assessment.
- Restrictively endorsing the warrant to the private school.⁷⁹

Scholarship-funding Organization Obligations

An eligible nonprofit SFO:

- Must verify the household income level of students and submit the verified list of students and related documentation to the DOE;
- Must award scholarships in priority order as specified in law;
- May use up to one percent of the total amount of all FES program scholarships awarded for administrative expenses. The funds used for administrative expenses must originate from eligible tax credit contributions authorized under the FTC program and Hope program;⁸⁰
- Must, in a timely manner, submit any information requested by the DOE relating to the scholarship; and
- Must notify the DOE of any violation by a parent or private school of FES program requirements.⁸¹

Scholarship Funding and Payment

The funding amount is based on the student's grade level and school district in which the student was assigned plus a share of most categorical programs.⁸² The amount of the scholarship award

⁷⁸ Section 1002.394(8), F.S.

⁷⁹ Section 1002.394(9), F.S.

⁸⁰ Section 1002.395(6)(j), F.S.

⁸¹ Section 1002.394(10), F.S.

⁸² In addition to the basic amount for current operations for the FEFP specified in law, the Legislature may appropriate categorical funding for specified programs, activities, or purposes. Section 1011.62(6), F.S.

is equal to 95 percent of the calculated amount. The amount of the award is deposited quarterly in the student's account once the scholarship has been verified and approved.⁸³

The FES program was initially established for up to 18,000 eligible students annually beginning with the 2019-2020 school year, and served 17,823.⁸⁴ Beginning in the 2020-2021 school year, the number of students participating in the FES annually increases by one percent of the state's total public school student enrollment.⁸⁵ As of January 2021, 36,384 scholarships were awarded to students for the 2020-2021 school year.⁸⁶

Hope Scholarship Program (Hope)

The Hope program was established in 2018⁸⁷ as a tax credit scholarship program to provide the parent of a public school student in kindergarten through grade 12 an opportunity to transfer the student to another public school or to request a scholarship for the student to enroll in and attend an eligible private school if that student has been subjected to battery; harassment; hazing; bullying; kidnapping; physical attack; robbery; sexual offenses; threat or intimidation; or fighting at school.⁸⁸

Once a parent or child submits a report of an incident, the school principal must provide a copy of the report to the parent and investigate the incident. Once the investigation is complete, or within 15 days after the incident was reported, whichever occurs first, the principal must notify the parent about the Hope program.⁸⁹

Program Prohibitions

A student is not eligible for a scholarship while he or she is enrolled in a public school or DJJ program; receiving another state educational scholarship pursuant to Florida law; enrolled in a home education or private tutoring program, or enrolled in the Florida School for the Deaf and the Blind. The student is also limited to participating in no more than two state-funded virtual courses per year.⁹⁰

Eligibility Term

The term of the scholarship continues until the student returns to public school or graduates from high school.⁹¹

⁸³ Section 1002.394(11), F.S.

⁸⁴ Florida Department of Education, *K-12 Scholarships*, Presentation to the Committee on Education, The Florida Senate (January 12, 2021), *available at*

https://www.flsenate.gov/Committees/Show/ED/MeetingPacket/4961/8839 MeetingPacket 4961.pdf.

⁸⁵ Section 1002.394(11)(a), F.S.

⁸⁶ Florida Department of Education, *K-12 Scholarships*, Presentation to the Committee on Education, The Florida Senate (January 12, 2021), *available at*

https://www.flsenate.gov/Committees/Show/ED/MeetingPacket/4961/8839 MeetingPacket 4961.pdf.

⁸⁷ Section 16, ch. 2018-6, L.O.F.

⁸⁸ Section 1002.40(1) and (6), F.S.

⁸⁹ Section 1002.40(6), F.S.

⁹⁰ Section 1002.40(4), F.S.

⁹¹ Section 1002.40(5), F.S.

School District Obligations

A school district is required to notify parents of the scholarship upon conclusion of the investigation about the opportunity to enroll in a different public school or attend an eligible private school.⁹²

Private School Obligations

Private schools participating in the scholarship program must comply with the general laws governing private schools, pursuant to s. 1002.421, F.S. and must annually administer or make provision for participating students in grades three through ten to take one of the nationally norm-referenced tests identified by the DOE or take the statewide standardized assessments.⁹³

Department of Education Obligations

The DOE is required to:

- Cross-check the list of participating scholarship students with the public school enrollment lists to avoid duplication;
- Maintain a list of nationally norm-referenced;
- Require quarterly reports by the nonprofit SFOs regarding the number of students and private schools enrolled; and
- Contract with an independent entity to annually evaluate the program.⁹⁴

Parent and Student Obligations

Parents must meet participation requirements for the Hope program, which include all of the following:⁹⁵

- Selecting an eligible private school.
- Informing the child's school district when withdrawing child to attend a private school.
- Remaining in attendance at the private school throughout the school year.
- Ensuring the student takes the norm-referenced assessment.
- Restrictively endorsing the warrant to the private school.

Scholarship-funding Organization Obligations

The scholarship is directly administered by state-approved nonprofit SFOs, which have multiple obligations, including.

- Reviewing applications to determine student eligibility.
- Notifying parents of their receipt of a scholarship.
- Establishing deadlines for parents to confirm participation.
- Awarding scholarships and giving priority to renewing students.
- Preparing quarterly reports to the DOE.
- Notifying the DOE of any violation.⁹⁶

⁹² Section 1002.40(6), F.S.

⁹³ Section 1002.40(7), F.S.

⁹⁴ Section 1002.40(8), F.S.

⁹⁵ Section 1002.40(9), F.S.

⁹⁶ Section 1002.40(10), F.S.

Auditor General Obligations

The Auditor General is required to conduct an annual operational audit of accounts and records of each organization that participates in the program.⁹⁷

Scholarship Funding Tax Credit

A tax credit⁹⁸ is available for use by a person who makes an eligible contribution.⁹⁹ Eligible contributions used to fund the Hope program may be used to fund FTC scholarships, with conditions. A nonprofit SFO may carry forward to the next state fiscal year no more than five percent of net eligible contributions to the Hope program.¹⁰⁰

Scholarship Funding and Payment

The Hope program served 388 students in the 2019-2020 school year. As of January 2021, 476 scholarships were awarded to students for the 2020-2021 school year.¹⁰¹

Effect of Proposed Changes

The bill modifies s. 1002.394, F.S., relating to the Family Empowerment Scholarship Program, s. 1002.395, F.S., relating to the Florida Tax Credit Scholarship Program, s. 1002.40, F.S., relating to the Hope Program, and related statutes.

Family Empowerment Scholarship Program

The bill incorporates the FTC program and Hope program into the FES program with a common set of eligibility requirements and scholarship award funding structure, expands the option under which a student may qualify for the FES program, and changes the program from a state funded school voucher program to an education savings account program. In addition, the bill modifies the purpose of the FES program to offer educational options to more families in addition to those with limited financial resources.

Student Eligibility

A student is eligible for an award under the FES program if the student is eligible to enroll in kindergarten through grade 12 and is:

- On the direct certification list or the student's household income does not exceed 300 percent of poverty; which is a higher maximum income level than the FTC program, which is 260% of the poverty level;
- Currently placed or placed during the previous fiscal year in foster or out-of-home care;

https://www.flsenate.gov/Committees/Show/ED/MeetingPacket/4961/8839 MeetingPacket 4961.pdf.

⁹⁷ Section 1002.40(12), F.S.

⁹⁸ The purchaser of a motor vehicle is granted a credit of 100 percent of an eligible contribution made to an eligible nonprofit scholarship-funding organization for the Hope Scholarship Program against any tax imposed by the state and collected from the purchaser by a dealer, designated agent, or private tag agent as a result of the purchase or acquisition of a motor vehicle, except that a credit may not exceed the tax that would otherwise be collected from the purchaser by a dealer, designated agent, or private tag agent. Section 212.1832(1), F.S.

⁹⁹ Section 1002.40(13), F.S.

¹⁰⁰ Section 1002.40(11)(i), F.S.

¹⁰¹ Florida Department of Education, *K-12 Scholarships*, Presentation to the Committee on Education, The Florida Senate (January 12, 2021), *available at*

- A sibling of a participating student residing in the same household;
- Enrolled in a public school and reported an incident of being subjected to battery; harassment; hazing; bullying; kidnapping; physical attack; robbery; sexual offenses, threat or intimidation; or fighting at school; or
- A sibling of a McKay-Gardiner scholarship recipient if the student resides in the same household and attends the same school as the qualifying sibling.

The bill removes the requirement that a student must spend the prior year in attendance at a Florida public school. Therefore, under the bill students participating in a home education or private tutoring program may be eligible to apply for a scholarship, which may likely increase the number of families eligible for an award under the FES program.

The bill establishes scholarship award priorities in the following order:

- A student who received an FTC, Hope, or FES program award in the 2020-2021 school year.
- A student who was retained on the previous school year's wait list.
- A student placed in foster care, a sibling of a participating student, or a student who reported an incident of being subjected to battery; harassment; hazing; bullying; kidnapping; physical attack; robbery; sexual offenses; threat or intimidation; or fighting at school.
- A student whose household income does not exceed 185 percent of the federal poverty level.
- A student whose household income does not exceed 300 percent of the federal poverty level.
- A student who is a sibling of a McKay-Gardiner scholarship recipient, who resides in the same household and attends the same school.

Eligibility Term

The bill adds to the FES program similar policies from the Gardiner program relating to scholarship terms.

Commissioner of Education Obligations

The bill adds to the FES program similar policies from the Gardiner program relating to commissioner responsibilities. The bill specifies that any remaining funds revert to the state after denial or revocation of scholarship eligibility by the commissioner for fraud or abuse, or after two consecutive fiscal years in which an account has been inactive or two consecutive years after high school completion or graduation during which the student is not enrolled in an eligible postsecondary educational institution or a program offered by the institution.

Program Prohibitions

The bill removes the restriction that a student is ineligible if he or she is enrolled in a home education program or participate in a private tutoring program.

Authorized Use of Funds

The bill modifies the FES program from an award that covers tuition only for enrollment in a private school to an education savings account program and authorizes parents to use scholarship funds to meet the educational needs of their children. These authorized uses include all of the following:

- Instructional materials including school equipment and supplies, and digital devices and internet access.
- Curriculum including teacher's manuals.
- Tuition and fees, including tuition and fees for a private virtual school meeting certain requirements, fees for summer and after-school programs, a part-time tutor approved by DOE, and annual assessments and evaluations.
- Transportation expenses not to exceed \$750 per year.

School District Obligations

The bill maintains current FES requirements and adds that the district must notify the parents of the scholarship upon conclusion of the investigation for a student who was a victim of bullying or other qualified incident. The bill requires school districts to notify parents about the scholarship and removes the requirement for school districts to report scholarship students for funding.

Department of Education Obligations

The bill maintains the current FES requirements for the DOE and adds the following provisions:

- Contracting with an independent entity to annually evaluate the program.
- Verifying the eligibility of expenditures.
- Distributing scholarship funds to nonprofit SFOs on a quarterly basis.
- Maintaining a list of approved providers.
- Issuing a project grant award every two years to a state university to which private schools must report the scores from the nationally norm-referenced tests.
- Notifying the SFO of its eligible students and the eligible students associated with other nonprofit SFOs.
- Requiring quarterly reports by nonprofit SFOs that would include information related to the scholarship participants and the private schools they attend.
- Providing a process to match the direct-certification list with the scholarship application data.
- Investigating any written complaint of a violation.

Parent and Student Obligations

The bill includes provisions that parents must meet to maintain eligibility, including annually submitting a sworn compliance statement similar to the McKay-Gardiner program. Additionally, parents must renew the scholarship by a date set and in a format determined by the nonprofit SFO. The bill modifies specific parent responsibilities relating to private schools by removing provisions requiring that the student must attend a private school, and modifying assessment provisions for parents who choose to send their child to a private school.

Scholarship-funding Organization Obligations

The bill specifies that nonprofit SFOs must comply with a number of requirements similar to the McKay-Gardiner program to administer the FES program, and allows for nonprofit SFOs to use up to 2.5 percent of the calculated funding for administrative purposes if the nonprofit SFO has operated as an nonprofit SFO for at least the preceding three fiscal years without any findings in its most recent annual financial audit. In addition, the bill maintains that nonprofit SFOs must:

- Verify household income;
- Allow specified eligible students to apply for a scholarship at any time; and
- Have an annual financial audit conducted by an independent certified public accountant.

The bill clarifies that the nonprofit SFO is a renewing organization if it was approved by the State Board of Education for the 2021-2022 fiscal year. In addition, the bill also retains the nonprofit SFO application process from the FTC program.¹⁰²

Scholarship Funding and Payment

The bill establishes a new enrollment cap, for the 2021-2022 school year, of 175,000 student FTE, which includes the prior year FES, FTC, and Hope program recipients and maintains the current annual growth of one percent of the public school student enrollment. The scholarship funding is calculated based on the FEFP and includes the grade level and the district school to which the student would have been assigned. The bill increases the scholarship award from 95 percent to 97.5 percent of the calculated amount. An eligible student may alternatively choose a transportation award of \$750 to attend a public school outside of their assigned school district. Students who receive a transportation awards are not counted against the 175,000 enrollment cap. The bill requires nonprofit SFOs to report student enrollment to the DOE at the time of each student membership survey and specifies that an FTE shall be equal to four quarterly scholarship payments. The bill clarifies the responsibilities of both the SFO and the DOE for the student eligibility verification process prior to the DOE releasing the scholarship funds to the SFO to be deposited in the student's account in four equal amounts by the established deadlines.

Private School Obligations

In addition, the bill:

• Requires private schools participating in the scholarship program to comply with current law,¹⁰³ and allows a private school to discount tuition if the private school deems it necessary; and

Auditor General Obligations

Similar to public school districts, the bill requires the Auditor General to conduct an operational audit on an approved nonprofit SFO at least once every three years,¹⁰⁴ rather than annually as currently required under the Gardiner program.

Florida Tax Credit Scholarship Program

The bill modifies the catchline of s. 1002.395, F.S. from the Florida Tax Credit Scholarship Program to the Florida K-12 Education Funding Tax Credit Program. The bill enables taxpayers

¹⁰² See Section 1002.395(15), F.S.

¹⁰³ Section 1002.421, F.S.

¹⁰⁴ Since 2015, the Auditor General has conducted annual operational audits of the accounts and records of eligible nonprofit scholarship-funding organizations. As recent audits have not disclosed significant control deficiencies or noncompliance, the Legislature should consider amending ss. 11.45(2)(1), 1002.385(14)(a), and 1002.40(12)(a), F.S., to require the Auditor General to conduct operational audits at least once every 3 years of the accounts and records of eligible nonprofit scholarship-funding organizations. Auditor General, *Auditor General Annual Report 2020 November 1, 2019, Through October 31, 2020* (2020) *available at* https://flauditor.gov/pages/pdf files/annual% 20report% 202020.pdf at 7.. Section 11.45(2)(f), F.S.

to designate portions of certain tax payments as contributions to K-12 education funding. The bill also requires that contributions be deposited into a designated student fund and used for K-12 education funding.

The bill removes other substantive provisions and incorporates certain provisions into the FES program, including:

- Obligations of eligible nonprofit SFO's;
- Obligations of the DOE; and
- Nonprofit SFO application requirements.

Hope Scholarship Program

The bill modifies the catchline of s. 1002.40, F.S., from the Hope Scholarship Program to the Florida K-12 Education Funding Tax Credit Program. The bill enables taxpayers to designate portions of certain tax payments as contributions to K-12 education funding. The bill also requires that eligible contributions be deposited into a designated student fund and used for K-12 education funding.¹⁰⁵

The bill removes other substantive provisions and incorporates certain provisions into the FES program, including:

- Eligibility requirements; and
- Requiring an annual evaluation of public schools with ten or more students transferring to another public school or private school due to bullying or other qualifying incident.

Other Bill Provisions

The bill also:

- Modifies other tax credit-related statutes to conform to the bill.
- Requires tax credit contributions held by the SFO to be deposited into the designated fund for K-12 funding.
- Requiring a dealer who claims the tax credit to file returns and pay taxes by electronic means.
- Authorizes any unused tax credits approved before July 1, 2021 to continue in effect, but the remittance must be made to the designated fund for K-12 funding.
- Modifies controlled open enrollment preferential treatment¹⁰⁶ to include McKay-Gardiner program award recipients for students choosing to attend a public school other than the one assigned.
- Allows for a private virtual school with a least one administrative office located in the state to meet the physical location requirement for a private school participating in the state school

¹⁰⁵ Under current law, a taxpayer makes an eligible contribution to a nonprofit SFO and receives a credit against any tax due as a result of buying a motor vehicle. Because the contribution is made directly to the nonprofit SFO, which also distributes scholarship funds, the law prohibits the taxpayer from designating funds to a particular student as a beneficiary of the contribution. However, under the bill contributions are no longer made directly to the nonprofit SFO. The taxpayer may designate a portion of the taxes paid to K-12 education funding, to be deposited into a specified state fund. Because contributions under the bill are not made directly to a nonprofit SFO this prohibition specified in law is no longer necessary. ¹⁰⁶ Section 1002.31(2)(c), F.S.

scholarship program and requires specified communication requirements to be posted on the private virtual school's website.

- Includes the teacher salary allocation in the per student scholarship amount calculation, which is currently excluded under s. 1011.62(18), F.S.
- Creates s. 1011.687, F.S., to provide a funding allocation to implement the McKay-Gardiner Scholarship and the Family Empowerment Scholarship, and defines an FTE for the purpose of the allocation to be equivalent to four quarterly scholarship payments.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

The tax impact for PCS/CS/SB 48 is indeterminate. The effect on taxes and tax credits will be determined by an impact conference conducted by the Revenue Estimating Conference.

B. Private Sector Impact:

Additional eligible families may have the opportunity to use scholarship funds for private school and educational services to meet the educational needs of their children. There may also be increased usage of private educational services as authorized in the bill. In addition, certain taxpayers may designate funding for education through authorized tax credits.

C. Government Sector Impact:

The impact on state funding is indeterminate. The state funding will depend on an official estimate of student full-time equivalent (FTE) participation in the scholarship programs for the 2021-2022 school year, an official estimate of the amount of revenue that will be transferred into the Florida Education Finance Program (FEFP), and the amount of state funds allocated to the FEFP through the General Appropriations Act and implementing legislation.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 11.45, 211.0251, 212.099, 212.1831, 212.1832, 213.053, 220.1105, 220.13, 220.186, 220.1875, 561.1211, 624.51055, 1002.20, 1002.23, 1002.31, 1002.394, 1002.395, 1002.40, 1002.411, 1002.421, 1009.971, 1009.98, 1009.981, 1011.61, and 1011.62.

This bill creates the following sections of the Florida Statutes: 1002.381 and 1011.687.

This bill repeals the following sections of the Florida Statutes: 1002.385 and 1002.39.

IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

Recommended CS/CS by the Appropriations Subcommittee on Education on February 17, 2021:

The CS/CS makes the following changes to the bill:

- Adds that the nonprofit scholarship funding organization (SFO) determines the format for annual scholarship renewal and clarifies that an SFO is only required to secure a single surety bond.
- Incorporates into the Family Empowerment Scholarship SFO qualifying language currently in the Florida Tax Credit Scholarship Program (FTC) requiring the SFO to have operated for at least 3 years and not have any material findings in order for the SFO to use specified funds for administrative purposes.
- Clarifies that an SFO is a renewing organization if it was approved by the State Board of Education for the 2021-2022 fiscal year or after.
- Adds teacher-parent and teacher-student communication requirements a private virtual school must post online.

- Establishes the Education Scholarship Program Allocation in statute to provide funds to implement the McKay-Gardiner and Family Empowerment Scholarship (FES) programs and specifies that scholarship amounts may not be revised during the fiscal year.
- Requires eligible tax credit contributions held by an SFO to be deposited into a designated fund for K-12 funding.
- Authorizes that any unused tax credit approved before July 1, 2021, continues in effect, but the remittance must be made to the designated fund for K-12 funding.
- Clarifies that instructional materials include school equipment and supplies.
- Adds that funds may be used to pay for tuition and fees at a private virtual school that meets specified requirements.
- Does not restrict a child of private school owner or operator from applying for a scholarship if he or she meets the eligibility requirements.
- Allows the DOE to approve a private tutor for part-time instruction.
- Removes the prior scholarship growth rate of 7% for McKay-Gardiner and revises it to a 1% increase of the state's total public school exceptional student education student enrollment, not including gifted students.
- Requires school districts to accept the diagnosis from a licensed professional and consider the service plan recommended for a McKay-Gardiner scholarship recipient requesting an IEP evaluation.
- Establishes a new cap for the 2021-2022 school year of 175,000 student FTE for FES which includes 2020-2021 FES, FTC and Hope scholarship recipients.
- Adds that a sibling of a McKay-Gardiner scholarship may receive an FES scholarship if the student resides in the same household and attends the same school as the sibling. Such students must be considered last in award priorities.
- Modifies the transportation award, limiting the award to only students traveling to a school outside of their zoned school district, and requires that a student who receives the transportation award does not count against the cap.

CS by Education on February 3, 2021:

The committee substitute makes a technical change to redesignate paragraphs in s. 1002.395, F.S.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.



LEGISLATIVE ACTION

Senate

House

The Committee on Appropriations (Diaz) recommended the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert: Section 1. Paragraph (1) of subsection (2) and subsection (8) of section 11.45, Florida Statutes, are amended to read: 11.45 Definitions; duties; authorities; reports; rules.-

(2) DUTIES.-The Auditor General shall:

(1) <u>At least every 3 years</u>, <u>Annually</u> conduct operational audits of the accounts and records of eligible nonprofit

1

2 3

4

5

6 7

8 9

10

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



11 scholarship-funding organizations receiving eligible contributions under ss. 1002.381 and 1002.394 s. 1002.395, 12 including any contracts for services with related entities, to 13 14 determine compliance with the provisions of those sections that section. Such audits must shall include, but need not be limited 15 to, a determination of the eligible nonprofit scholarship-16 funding organization's compliance with ss. 1002.381(13)(f) and 17 18 1002.394(11)(k) s. 1002.395(6)()). The Auditor General shall 19 provide its report on the results of the audits to the Governor, 20 the President of the Senate, the Speaker of the House of 21 Representatives, the Chief Financial Officer, and the 22 Legislative Auditing Committee, within 30 days of completion of 23 the audit.

The Auditor General shall perform his or her duties independently but under the general policies established by the Legislative Auditing Committee. This subsection does not limit the Auditor General's discretionary authority to conduct other audits or engagements of governmental entities as authorized in subsection (3).

31 (8) RULES OF THE AUDITOR GENERAL.-The Auditor General, in 32 consultation with the Board of Accountancy, shall adopt rules 33 for the form and conduct of all financial audits performed by 34 independent certified public accountants pursuant to ss. 215.981, 218.39, 1001.453, 1002.381, 1002.394 1002.395, 1004.28, 35 36 and 1004.70. The rules for audits of local governmental 37 entities, charter schools, charter technical career centers, and 38 district school boards must include, but are not limited to, requirements for the reporting of information necessary to carry 39

Page 2 of 151

24

576-02275B-21

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



40 out the purposes of the Local Governmental Entity, Charter
41 School, Charter Technical Career Center, and District School
42 Board Financial Emergencies Act as stated in s. 218.501.

Section 2. Section 211.0251, Florida Statutes, is amended to read:

45 211.0251 Credit for contributions for K-12 education to eligible nonprofit scholarship-funding organizations.-There is 46 47 allowed a credit of 100 percent of an eligible contribution 48 directed made to K-12 education an eligible nonprofit scholarship-funding organization under s. 1002.395 for against 49 any tax due under s. 211.02 or s. 211.025. However, a credit 50 51 allowed under this section may not exceed 50 percent of the tax 52 due on the return the credit is taken. For purposes of the 53 distributions of tax revenue under s. 211.06, the department 54 shall disregard any tax credits allowed under this section to 55 ensure that any reduction in tax revenue received which is 56 attributable to the tax credits results only in a reduction in 57 distributions to the General Revenue Fund. The provisions of s. 58 1002.395 apply to the credit authorized by this section.

Section 3. Section 212.099, Florida Statutes, is amended to read:

212.099 Credit for contributions <u>for K-12 education</u> to eligible nonprofit scholarship-funding organizations.-

(1) As used in this section, the term:

(a) "Eligible business" means a tenant or person actually
occupying, using, or entitled to the use of any property from
which the rental or license fee is subject to taxation under s.
212.031.

68

59

60

61 62

63 64

43

44

(b) "Eligible contribution" or "contribution" means the

Page 3 of 151

COMMITTEE AMENDMENT

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



69 amount of tax, or portion thereof, designated for K-12 education 70 by an eligible business and paid by a monetary contribution from an eligible business to, for the period of July 1, 2021, through 71 72 December 31, 2021, the department or as otherwise directed by 73 the department, and thereafter, to a collecting dealer to an 74 eligible nonprofit scholarship-funding organization to be used 75 pursuant to s. 1002.395. The eligible business making the 76 contribution may not designate a specific student as the 77 beneficiary of the contribution. 78 (c) "Eligible nonprofit scholarship-funding organization" or "organization" has the same meaning as provided in s. 79 80 1002.395(2)(f). 81 (2) An eligible business shall be granted a credit against 82 the state portion of the tax imposed under s. 212.031 and 83 collected from the eligible business by a dealer. The credit 84 shall be in an amount equal to 100 percent of an eligible

85 contribution made to an organization.

(3) A dealer shall take a credit against the tax imposed under s. 212.031 in an amount equal to the credit taken by the eligible business under subsection (2). The dealer shall also remit to the department any contributions of designated amounts it receives from an eligible business.

91 (4) (a) An eligible business must apply to the department 92 for an allocation of tax credits under this section. The 93 eligible business must specify in the application the state 94 fiscal year during which the contribution will be made, the 95 organization that will receive the contribution, the planned 96 amount of the contribution, the address of the property from 97 which the rental or license fee is subject to taxation under s.

Page 4 of 151

86

87 88

89

90

576-02275B-21

COMMITTEE AMENDMENT

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



98 212.031, and the federal employer identification number of the 99 dealer who collects the tax imposed under s. 212.031 from the eligible business and who will, during the period of July 1, 100 2021, through December 31, 2021, reduce collection of taxes from 101 102 the eligible business if the eligible business provides the 103 dealer with a receipt of contribution as described in paragraph 104 (b) pursuant to this section. The department shall approve 105 allocations of tax credits on a first-come, first-served basis 106 and shall provide to the eligible business a separate approval 107 or denial letter for each dealer for which the eligible business 108 applied for an allocation of tax credits. Within 10 days after 109 approving or denying an application, the department shall 110 provide a copy of its approval or denial letter to the 111 organization specified by the eligible business in the 112 application. An approval letter must include the name and 113 federal employer identification number of the dealer from whom a credit under this section can be taken and the amount of tax 114 115 credits approved for use with that dealer.

116 (b) For the period of July 1, 2021, through December 31, 117 2021, upon receipt of an eligible contribution from an eligible business, the department organization shall provide the eligible 118 119 business that made the contribution with a receipt separate certificate of contribution for each dealer from whom a credit 120 121 can be taken as approved under paragraph (a). A receipt 122 certificate of contribution must include the contributor's name 123 and, if available, federal employer identification number, the 124 amount contributed, the date of contribution, the name of the 125 organization, and the name and federal employer identification 126 number of the dealer.



127 (5) Each dealer that receives from an eligible business a copy of the department's approval letter, and until December 31, 128 129 2021, the receipt and a certificate of contribution, both of 130 which identify the dealer as the dealer who collects the tax 131 imposed under s. 212.031 from the eligible business and who will 132 reduce collection of taxes from the eligible business pursuant 133 to this section, shall identify on the dealer's return the 134 amount of the eligible contribution by reduce the tax collected from the eligible business, which amount under s. 212.031 by the 135 136 total amount of contributions indicated in the certificate of 137 contribution. The reduction may not exceed the amount of credit 138 allocation approved by the department and may not exceed the 139 amount of tax that would otherwise be collected from the 140 eligible business by a dealer when a payment is made under the 141 rental or license fee arrangement. The dealer shall also remit 142 to the department any contributions of designated amounts for K-12 education it receives from an eligible business on the 143 144 dealer's return However, payments by an eligible business to a 145 dealer may not be reduced before October 1, 2018.

(a) If the total amount of credits an eligible business may
take cannot be fully used within any period that a payment is
due under the rental or license fee arrangement because of an
insufficient amount of tax that the dealer would collect from
the eligible business during that period, the unused amount may
be carried forward for a period not to exceed 10 years.

152 (b) A tax credit may not be claimed on an amended return or 153 through a refund.

154 (c) A dealer that claims a tax credit must file returns and155 pay taxes by electronic means under s. 213.755.

Page 6 of 151

576-02275B-21

118708

(d) An eligible business may not convey, assign, or transfer an approved tax credit or a carryforward tax credit to another entity unless all of the assets of the eligible business are conveyed, assigned, or transferred in the same transaction and the successor business continues the same lease with the dealer.

162 (e) Within any state fiscal year, an eligible business may 163 rescind all or part of a tax credit allocation approved under this section. The amount rescinded shall become available for 164 165 that state fiscal year to another eligible business as approved 166 by the department if the business receives notice from the 167 department that the rescindment has been accepted by the 168 department. Any amount rescinded under this subsection shall 169 become available to an eligible business on a first-come, first-170 served basis based on tax credit applications received after the 171 date the rescindment is accepted by the department.

(f) Within 10 days after the rescindment of a tax credit under paragraph (e) is accepted by the department, the department shall notify the eligible nonprofit scholarshipfunding organization specified by the eligible business. The department shall also include the eligible nonprofit scholarship-funding organization specified by the eligible business on all letters or correspondence of acknowledgment for tax credits under this section.

180 (6) An organization shall report to the department, on or 181 before the 20th day of each month, the total amount of 182 contributions received pursuant to subsection (4) in the 183 preceding calendar month on a form provided by the department. 184 Such report shall include the amount of contributions received

Page 7 of 151

172 173

174 175

176

177 178

179

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48

118708

185	during that reporting period and the federal employer
186	identification number of each dealer associated with the
187	contribution.
188	(7)(a) Eligible contributions may be used to fund the
189	program established under s. 1002.395.
190	(b) The organization shall separately account for each
191	scholarship funded pursuant to this section.
192	(c) The organization may, subject to the limitations of s.
193	1002.395(6)(j)1., use eligible contributions received during the
194	state fiscal year in which such contributions are collected for
195	administrative expenses.
196	(8) The sum of tax credits that may be approved by the
197	department in any state fiscal year is \$57.5 million.
198	(7) (9) The department shall ensure that receipts designated
199	by a remitting dealer as eligible contributions under this
200	section and eligible contributions transferred to the state by
201	an organization are deposited into the Florida K-12 Education
202	Tax Credit Program Trust Fund and used in accordance with s.
203	1010.88. For purposes of the distributions of tax revenue under
204	s. 212.20, the department shall disregard any tax credits
205	allowed under this section to ensure that any reduction in tax
206	revenue received that is attributable to the tax credits results
207	only in a reduction in distributions to the General Revenue
208	Fund.
209	(8) (10) The department may adopt rules to administer this
210	section.
211	Section 4. Section 212.1831, Florida Statutes, is amended
212	to read:
213	212.1831 Credit for contributions <u>for K-12</u> education to

Page 8 of 151

576-02275B-21

COMMITTEE AMENDMENT

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



214 eligible nonprofit scholarship-funding organizations.-There is 215 allowed a credit of 100 percent of an eligible contribution made 216 to an eligible nonprofit scholarship-funding organization under s. 1002.395 against the state portion of the tax any tax imposed 217 218 by the state and due under this chapter from a direct pay permit 219 holder as a result of the direct pay permit held pursuant to s. 220 212.183. For purposes of the dealer's credit granted for keeping 221 prescribed records, filing timely tax returns, and properly accounting and remitting taxes under s. 212.12, the amount of 2.2.2 223 tax due used to calculate the credit shall include any eligible 224 contribution made to an eligible nonprofit scholarship-funding 225 organization from a direct pay permit holder. For purposes of 226 the distributions of tax revenue under s. 212.20, the department 227 shall disregard any tax credits allowed under this section to 228 ensure that any reduction in tax revenue received that is 229 attributable to the tax credits results only in a reduction in 230 distributions to the General Revenue Fund. The provisions of s. 231 1002.395 apply to the credit authorized by this section. 232

Section 5. Section 212.1832, Florida Statutes, is amended to read:

212.1832 Credit for contributions <u>for K-12 education</u> to eligible nonprofit scholarship-funding organizations.-

236 237

233

234

235

238

239

(1) As used in this section, the term:

(a) "Dealer" has the same meaning as provided in s. 212.06. (b) "Designated agent" has the same meaning as provided in s. 212.06(10).

240 <u>(c) "Eligible contribution" or "contribution" means the</u> 241 <u>amount of tax paid by a person purchasing a motor vehicle,</u> 242 <u>subject to the restrictions provided in this section and s.</u>

Page 9 of 151

245

246

247

259

260

261

262

263

264

118708

243 1002.395, and designated by the purchaser to be used for K-12 244 education.

(d) "Motor vehicle" has the same meaning as provided in s. 320.01(1)(a), but does not include a heavy truck, truck tractor, trailer, or motorcycle.

248 (2) The purchaser of a motor vehicle shall be granted a 249 credit of 100 percent of an eligible contribution made to an 250 eligible nonprofit scholarship-funding organization under s. 1002.395 s. 1002.40 against any tax imposed by the state under 251 252 this chapter and collected from the purchaser by a dealer, 253 designated agent, or private tag agent as a result of the 254 purchase or acquisition of a motor vehicle, except that a credit 255 may not exceed the tax that would otherwise be collected from 256 the purchaser by a dealer, designated agent, or private tag 257 agent. For purposes of this subsection, the term "purchase" does 258 not include the lease or rental of a motor vehicle.

<u>(3)</u> (2) A dealer shall take a credit against any tax imposed by the state under this chapter on the purchase of a motor vehicle in an amount equal to the credit granted to the purchaser under subsection <u>(2)</u> (1). A dealer that claims a tax credit must file returns and pay taxes by electronic means under s. 213.755.

265 (4) (3) For purposes of the distributions of tax revenue 266 under s. 212.20, the department shall disregard any tax credits 267 allowed under this section to ensure that any reduction in tax 268 revenue received that is attributable to the tax credits results 269 only in a reduction in distributions to the General Revenue 270 Fund. The provisions of <u>s. 1002.395</u> s. 1002.40 apply to the 271 credit authorized by this section.

Page 10 of 151

576-02275B-21

118708

272	(5)(a) A dealer, designated agent, or private tag agent
273	shall report to the department on each return filed pursuant to
274	s. 212.11 the total amount of credits granted under s. 212.1832
275	for the preceding reporting period.
276	(b) For eligible contributions made between July 1, 2021,
277	and December 31, 2021, a dealer, designated agent, or private
278	tag agent shall remit eligible contributions to the department
279	as a payment separate from the tax due with the return filed
280	pursuant to s. 212.11, or as otherwise directed by the
281	department. This paragraph expires July 1, 2022.
282	(6) The department shall adopt rules to administer this
283	section.
284	Section 6. Paragraph (s) of subsection (8) and subsections
285	(21) and (22) of section 213.053, Florida Statutes, are amended
286	to read:
287	213.053 Confidentiality and information sharing
288	(8) Notwithstanding any other provision of this section,
289	the department may provide:
290	(s) Information relative to ss. 211.0251, 212.1831,
291	220.1875, 561.1211, 624.51055, and 1002.395 to the Department of
292	Education and the Division of Alcoholic Beverages and Tobacco in
293	the conduct of official business.
294	
295	Disclosure of information under this subsection shall be
296	pursuant to a written agreement between the executive director
297	and the agency. Such agencies, governmental or nongovernmental,
298	shall be bound by the same requirements of confidentiality as
299	the Department of Revenue. Breach of confidentiality is a
300	misdemeanor of the first degree, punishable as provided by s.

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



301 775.082 or s. 775.083.

(21) (a) For purposes of this subsection, the term: 1. "Eligible nonprofit scholarship-funding organization" means an eligible nonprofit scholarship-funding organization as defined in s. 1002.395(2) that meets the criteria in s. 1002.395(6) to use up to 3 percent of eligible contributions for administrative expenses.

2. "Taxpayer" has the same meaning as in s. 220.03, unless disclosure of the taxpayer's name and address would violate any term of an information-sharing agreement between the department and an agency of the Federal Government.

(b) The department, upon request, shall provide to an eligible nonprofit scholarship-funding organization that provides scholarships under s. 1002.395 a list of the 200 taxpayers with the greatest total corporate income or franchise tax due as reported on the taxpayer's return filed pursuant to s. 220.22 during the previous calendar year. The list must be in alphabetical order based on the taxpayer's name and shall contain the taxpayer's address. The list may not disclose the amount of tax owed by any taxpayer.

(c) An eligible nonprofit scholarship-funding organization may request the list once each calendar year. The department shall provide the list within 45 days after the request is made.

324 (d) Any taxpayer information contained in the list may be 325 used by the eligible nonprofit scholarship-funding organization 326 only to notify the taxpayer of the opportunity to make an 327 eligible contribution to the Florida Tax Credit Scholarship 328 Program under s. 1002.395. Any information furnished to an 329 eligible nonprofit scholarship-funding organization under this

Page 12 of 151

302

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



330 subsection may not be further disclosed by the organization 331 except as provided in this paragraph. 332 (e) An eligible nonprofit scholarship-funding organization, 333 its officers, and employees are subject to the same requirements 334 of confidentiality and the same penalties for violating confidentiality as the department and its employees. Breach of 335 336 confidentiality is a misdemeanor of the first degree, punishable as provided by s. 775.082 or s. 775.083. 337 338 (22) (a) The department may provide to an eligible nonprofit 339 scholarship-funding organization, as defined in s. 1002.40, a 340 dealer's name, address, federal employer identification number, 341 and information related to differences between credits taken by 342 the dealer pursuant to s. 212.1832(2) and amounts remitted to 343 the eligible nonprofit scholarship-funding organization under s. 344 1002.40(13)(b)3. The eligible nonprofit scholarship-funding organization may use the information for purposes of recovering 345 346 eligible contributions designated for that organization that 347 were collected by the dealer but never remitted to the 348 organization. 349 (b) Nothing in this subsection authorizes the disclosure of 350 information if such disclosure is prohibited by federal law. An 351 eligible nonprofit scholarship-funding organization is bound by 352 the same requirements of confidentiality and the same penalties 353 for a violation of the requirements as the department. 354 Section 7. Paragraph (a) of subsection (4) of section 355 220.1105, Florida Statutes, is amended to read: 220.1105 Tax imposed; automatic refunds and downward 356 357 adjustments to tax rates .-358 (4) For fiscal years 2018-2019 through 2020-2021, any

Page 13 of 151

3/4/2021 8:26:58 AM

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



359 amount by which net collections for a fiscal year exceed 360 adjusted forecasted collections for that fiscal year shall only 361 be used to provide refunds to corporate income tax payers as 362 follows:

363 364

365

366 367

368

369

370

371

372

373

374

375

376

377

(a) For purposes of this subsection, the term:

54

1. "Eligible taxpayer" means:

a. For fiscal year 2018-2019, a taxpayer whose taxable year begins between April 1, 2017, and March 31, 2018, and whose final tax liability for such taxable year is greater than zero;

b. For fiscal year 2019-2020, a taxpayer whose taxable year begins between April 1, 2018, and March 31, 2019, and whose final tax liability for such taxable year is greater than zero; or

c. For fiscal year 2020-2021, a taxpayer whose taxable year begins between April 1, 2019, and March 31, 2020, and whose final tax liability for such taxable year is greater than zero.

2. "Excess collections" for a fiscal year means the amount by which net collections for a fiscal year exceeds adjusted forecasted collections for that fiscal year.

378 3. "Final tax liability" means the taxpayer's amount of tax 379 due under this chapter for a taxable year, reported on a return 380 filed with the department, plus the amount of any credit taken 381 on such return under s. 220.1875.

382 4. "Total eligible tax liability" for a fiscal year means 383 the sum of final tax liabilities of all eligible taxpayers for a 384 fiscal year as such liabilities are shown on the latest return 385 filed with the department as of February 1 immediately following 386 that fiscal year.

387

5. "Taxpayer refund share" for a fiscal year means an

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



388 eligible taxpayer's final tax liability as a percentage of the 389 total eligible tax liability for that fiscal year. 390 6. "Taxpayer refund" for a fiscal year means the taxpayer 391 refund share for a fiscal year multiplied by the excess 392 collections for a fiscal year. 393 Section 8. Paragraph (a) of subsection (1) of section 394 220.13, Florida Statutes, is amended to read: 395 220.13 "Adjusted federal income" defined.-396 (1) The term "adjusted federal income" means an amount 397 equal to the taxpayer's taxable income as defined in subsection 398 (2), or such taxable income of more than one taxpayer as 399 provided in s. 220.131, for the taxable year, adjusted as 400 follows: 401 (a) Additions.-There shall be added to such taxable income: 402 1.a. The amount of any tax upon or measured by income, 403 excluding taxes based on gross receipts or revenues, paid or 404 accrued as a liability to the District of Columbia or any state 405 of the United States which is deductible from gross income in 406 the computation of taxable income for the taxable year. 407 b. Notwithstanding sub-subparagraph a., if a credit taken 408 under s. 220.1875 is added to taxable income in a previous 409 taxable year under subparagraph 11. and is taken as a deduction 410 for federal tax purposes in the current taxable year, the amount 411 of the deduction allowed shall not be added to taxable income in 412 the current year. The exception in this sub-subparagraph is 413 intended to ensure that the credit under s. 220.1875 is added in 414 the applicable taxable year and does not result in a duplicate 415 addition in a subsequent year.

416

2. The amount of interest which is excluded from taxable



417 income under s. 103(a) of the Internal Revenue Code or any other 418 federal law, less the associated expenses disallowed in the 419 computation of taxable income under s. 265 of the Internal 420 Revenue Code or any other law, excluding 60 percent of any 421 amounts included in alternative minimum taxable income, as 422 defined in s. 55(b)(2) of the Internal Revenue Code, if the 423 taxpayer pays tax under s. 220.11(3).

424 3. In the case of a regulated investment company or real 425 estate investment trust, an amount equal to the excess of the 426 net long-term capital gain for the taxable year over the amount 427 of the capital gain dividends attributable to the taxable year.

4. That portion of the wages or salaries paid or incurred for the taxable year which is equal to the amount of the credit allowable for the taxable year under s. 220.181. This subparagraph shall expire on the date specified in s. 290.016 432 for the expiration of the Florida Enterprise Zone Act.

5. That portion of the ad valorem school taxes paid or incurred for the taxable year which is equal to the amount of the credit allowable for the taxable year under s. 220.182. This subparagraph shall expire on the date specified in s. 290.016 for the expiration of the Florida Enterprise Zone Act.

6. The amount taken as a credit under s. 220.195 which is deductible from gross income in the computation of taxable income for the taxable year.

7. That portion of assessments to fund a guaranty 442 association incurred for the taxable year which is equal to the 443 amount of the credit allowable for the taxable year.

444 8. In the case of a nonprofit corporation which holds a pari-mutuel permit and which is exempt from federal income tax 445

428

429

430

431

433

434

435

436

437

438

439

440

441

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



446 as a farmers' cooperative, an amount equal to the excess of the 447 gross income attributable to the pari-mutuel operations over the 448 attributable expenses for the taxable year.

9. The amount taken as a credit for the taxable year under s. 220.1895.

10. Up to nine percent of the eligible basis of any designated project which is equal to the credit allowable for the taxable year under s. 220.185.

11. The amount taken as a credit for the taxable year under s. 220.1875. The addition in this subparagraph is intended to ensure that the same amount is not allowed for the tax purposes of this state as both a deduction from income and a credit against the tax. This addition is not intended to result in adding the same expense back to income more than once.

 $\frac{12}{12}$. The amount taken as a credit for the taxable year under s. 220.193.

<u>12.13.</u> Any portion of a qualified investment, as defined in s. 288.9913, which is claimed as a deduction by the taxpayer and taken as a credit against income tax pursuant to s. 288.9916.

13.14. The costs to acquire a tax credit pursuant to s. 288.1254(5) that are deducted from or otherwise reduce federal taxable income for the taxable year.

468 <u>14.15.</u> The amount taken as a credit for the taxable year 469 pursuant to s. 220.194.

470 <u>15.16.</u> The amount taken as a credit for the taxable year 471 under s. 220.196. The addition in this subparagraph is intended 472 to ensure that the same amount is not allowed for the tax 473 purposes of this state as both a deduction from income and a 474 credit against the tax. The addition is not intended to result

449

450

451

452

453

454

455

456

457

458

459

460

461

462

463

464

465

466

467



475 in adding the same expense back to income more than once.
476 Section 9. Subsection (2) of section 220.186, Florida
477 Statutes, is amended to read:

220.186 Credit for Florida alternative minimum tax.(2) The credit pursuant to this section shall be the amount
of the excess, if any, of the tax paid based upon taxable income
determined pursuant to s. 220.13(2)(k) over the amount of tax
which would have been due based upon taxable income without
application of s. 220.13(2)(k), before application of this
credit without application of any credit under s. 220.1875.

Section 10. Section 220.1875, Florida Statutes, is amended to read:

220.1875 Credit for contributions <u>for K-12 education</u> to eligible nonprofit scholarship-funding organizations.-

489 (1) There is allowed a credit of 100 percent of an eligible 490 contribution made to an eligible nonprofit scholarship-funding 491 organization under s. 1002.395 against any tax due for a taxable 492 year under this chapter after the application of any other 493 allowable credits by the taxpayer. An eligible contribution must 494 be made when the taxpayer makes an estimated payment to an 495 eligible nonprofit scholarship-funding organization on or before 496 the date the taxpayer is required to file a return pursuant to 497 s. 220.222. The credit granted by this section shall be reduced 498 by the difference between the amount of federal corporate income 499 tax taking into account the credit granted by this section and 500 the amount of federal corporate income tax without application 501 of the credit granted by this section.

502 (2) A taxpayer who files a Florida consolidated return as a 503 member of an affiliated group pursuant to s. 220.131(1) may be

485

486

487

488

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



allowed the credit on a consolidated return basis; however, the total credit taken by the affiliated group is subject to the limitation established under subsection (1).

507 (3) The provisions of s. 1002.395 apply to the credit508 authorized by this section.

(4) If a taxpayer applies and is approved for a credit under s. 1002.395 after timely requesting an extension to file under s. 220.222(2):

(a) The credit does not reduce the amount of tax due for purposes of the department's determination as to whether the taxpayer was in compliance with the requirement to pay tentative taxes under ss. 220.222 and 220.32.

(b) The taxpayer's noncompliance with the requirement to pay tentative taxes shall result in the revocation and rescindment of any such credit.

(c) The taxpayer shall be assessed for any taxes, penalties, or interest due from the taxpayer's noncompliance with the requirement to pay tentative taxes.

Section 11. Section 561.1211, Florida Statutes, is amended to read:

524 561.1211 Credit for contributions for K-12 education to 525 eligible nonprofit scholarship-funding organizations.-There is 526 allowed a credit of 100 percent of an eligible contribution made 527 to an eligible nonprofit scholarship-funding organization under 528 s. 1002.395 against any tax due under s. 563.05, s. 564.06, or 529 s. 565.12, except excise taxes imposed on wine produced by 530 manufacturers in this state from products grown in this state. 531 However, a credit allowed under this section may not exceed 90 532 percent of the tax due on the return the credit is taken. For

Page 19 of 151

509

510

511 512

513

514

515

516

517

518

519

520

521

522

523

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



533 purposes of the distributions of tax revenue under ss. 561.121 534 and 564.06(10), the division shall disregard any tax credits 535 allowed under this section to ensure that any reduction in tax revenue received that is attributable to the tax credits results 536 537 only in a reduction in distributions to the General Revenue 538 Fund. The provisions of s. 1002.395 apply to the credit 539 authorized by this section. Section 12. Section 624.51055, Florida Statutes, is amended 540 541 to read: 542 624.51055 Credit for contributions for K-12 education to 543 eligible nonprofit scholarship-funding organizations.-544 (1) There is allowed a credit of 100 percent of an eligible 545 contribution made to an eligible nonprofit scholarship-funding 546 organization under s. 1002.395 against any tax due for a taxable 547 vear under s. 624.509(1) after deducting from such tax 548 deductions for assessments made pursuant to s. 440.51; credits for taxes paid under ss. 175.101 and 185.08; credits for income 549 550 taxes paid under chapter 220; and the credit allowed under s. 551 624.509(5), as such credit is limited by s. 624.509(6). An 552 eligible contribution must be made to an eligible nonprofit scholarship-funding organization on or before the date the 553 554 taxpayer is required to file a return pursuant to ss. 624.509 555 and 624.5092. An insurer claiming a credit against premium tax 556 liability under this section shall not be required to pay any 557 additional retaliatory tax levied pursuant to s. 624.5091 as a 558 result of claiming such credit. Section 624.5091 does not limit 559 such credit in any manner.

560 (2) The provisions of s. 1002.395 apply to the credit561 authorized by this section.

Page 20 of 151



562 Section 13. Paragraph (a) of subsection (6) of section 563 1002.20, Florida Statutes, is amended to read:

1002.20 K-12 student and parent rights.-Parents of public school students must receive accurate and timely information regarding their child's academic progress and must be informed of ways they can help their child to succeed in school. K-12 students and their parents are afforded numerous statutory rights including, but not limited to, the following:

570

564

565

566

567

568

569

(6) EDUCATIONAL CHOICE.-

(a) Public educational school choices.-Parents of public 571 572 school students may seek any public educational school choice 573 options that are applicable and available to students throughout 574 the state. These options may include controlled open enrollment, 575 single-gender programs, lab schools, virtual instruction 576 programs, charter schools, charter technical career centers, 577 magnet schools, alternative schools, special programs, auditory-578 oral education programs, advanced placement, dual enrollment, International Baccalaureate, International General Certificate 579 of Secondary Education (pre-AICE), CAPE digital tools, CAPE 580 581 industry certifications, collegiate high school programs, 582 Advanced International Certificate of Education, early 583 admissions, credit by examination or demonstration of 584 competency, the New World School of the Arts, the Florida School for the Deaf and the Blind, and the Florida Virtual School. 585 586 These options may also include the public educational choice 587 options of the Opportunity Scholarship Program and the Family 588 Empowerment Scholarship McKay Scholarships for Students with 589 Disabilities Program.

590

Section 14. Subsection (2) of section 1002.23, Florida

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48

118708

591 Statutes, is amended to read: 592 1002.23 Family and School Partnership for Student 593 Achievement Act.-594 (2) To facilitate meaningful parent and family involvement, 595 the Department of Education shall develop guidelines for a 596 parent guide to successful student achievement which describes 597 what parents need to know about their child's educational 598 progress and how they can help their child to succeed in school. 599 The guidelines shall include, but need not be limited to: 600 (a) Parental information regarding: 601 1. Requirements for their child to be promoted to the next 602 grade, as provided for in s. 1008.25; 603 2. Progress of their child toward achieving state and 604 district expectations for academic proficiency; 605 3. Assessment results, including report cards and progress 606 reports; 607 4. Oualifications of their child's teachers; and 608 5. School entry requirements, including required 609 immunizations and the recommended immunization schedule; (b) Services available for parents and their children, such 610 611 as family literacy services; mentoring, tutorial, and other 612 academic reinforcement programs; college planning, academic 613 advisement, and student counseling services; and after-school 614 programs; 615 (c) Opportunities for parental participation, such as 616 parenting classes, adult education, school advisory councils, 617 and school volunteer programs; 618 (d) Opportunities for parents to learn about rigorous 619 academic programs that may be available for their child, such as

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



620 honors programs, dual enrollment, advanced placement, 621 International Baccalaureate, International General Certificate 622 of Secondary Education (pre-AICE), Advanced International 623 Certificate of Education, Florida Virtual High School courses, 624 and accelerated access to postsecondary education; 625 (e) Educational choices, as provided for in s. $1002.20(6)_{\tau}$ 626 and Florida tax credit scholarships, as provided for in s. 627 1002.395;(f) Classroom and test accommodations available for 62.8 629 students with disabilities; 630 (g) School board rules, policies, and procedures for 631 student promotion and retention, academic standards, student 632 assessment, courses of study, instructional materials, and 633 contact information for school and district offices; and 634 (h) Resources for information on student health and other 635 available resources for parents. 636 Section 15. Paragraph (c) of subsection (2) of section 637 1002.31, Florida Statutes, is amended to read: 638 1002.31 Controlled open enrollment; Public school parental 639 choice.-640 (2)(c) Each district school board must provide preferential 641 642 treatment in its controlled open enrollment process to all of 643 the following: 644 1. Dependent children of active duty military personnel 645 whose move resulted from military orders. 646 2. Children who have been relocated due to a foster care placement in a different school zone. 647 648 3. Children who move due to a court-ordered change in

Page 23 of 151

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48

118708

custody due to separation or divorce, or the serious illness or
death of a custodial parent.
4. Students with an individual education plan or a 504
accommodation plan under s. 504 of the Rehabilitation Act of
1973 who are eligible for a McKay-Gardiner Scholarship pursuant
to s. 1002.381.
5. Students residing in the school district.
Section 16. Section 1002.381, Florida Statutes, is created
to read:
1002.381 The McKay-Gardiner Scholarship Program.—
(1) ESTABLISHMENT OF PROGRAMBeginning with the 2021-2022
school year, the McKay-Gardiner Scholarship Program is
established to provide the option for a parent to better meet
the individual educational needs of his or her eligible child.
All written explanatory materials, including state websites,
scholarship organization materials, letters to parents,
scholarship agreements, and any other written information
describing the program to the public, must refer to a
scholarship granted under this program as a "McKay-Gardiner
Scholarship."
(2) DEFINITIONSAs used in this section, the term:
(a) "Approved provider" means a provider approved by the
Agency for Persons with Disabilities, a health care practitioner
as defined in s. 456.001, or a provider approved by the
department pursuant to s. 1002.66.
(b) "Curriculum" has the same meaning as provided in s.
1002.394.
(c) "Department" means the Department of Education.
(d) "Disability" means:

Page 24 of 151



678 1. For a 3-year-old or 4-year-old child or for a student in kindergarten through grade 12, that the child has been diagnosed 679 680 with any of the following: autism spectrum disorder; cerebral 681 palsy; Down syndrome; an intellectual disability; Phelan-682 McDermid syndrome; Prader-Willi syndrome; spina bifida; being a 683 high-risk child, as defined in s. 393.063(23)(a); muscular 684 dystrophy; Williams syndrome; rare diseases which affect patient 685 populations of fewer than 200,000 individuals in the United 686 States, as defined by the National Organization for Rare 687 Disorders; anaphylaxis; deaf; visually impaired; traumatic 688 brain-injured; hospital or homebound; or dual sensory impaired, 689 as defined by rules of the State Board of Education and 690 evidenced by reports from local school districts. As used in 691 this subparagraph, the term "hospital or homebound" includes a 692 student who has a medically diagnosed physical or psychiatric 693 condition or illness, as defined by state board rule, and who is 694 confined to the home or hospital for more than 6 months. 695

2. For a student in kindergarten through grade 12, that the child has been diagnosed with any of the following: a speech impairment; a language impairment; a hearing impairment; an orthopedic impairment; an emotional or behavioral disability; a specific learning disability, including, but not limited to, dyslexia, dyscalculia, or developmental aphasia; or a developmental delay.
 (e) "Eligible nonprofit scholarship-funding organization" or "organization" means a state university; an independent college or university eligible to participate in the William L. Boyd, IV, Effective Access to Student Education Grant Program

706 located and chartered in this state which is not for profit and

Page 25 of 151

696

697

698

699 700

701

702

703

704

705

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48

118708

707	is accredited by the Commission on Colleges of the Southern
708	Association of Colleges and Schools; or a charitable
709	organization that:
710	1. Is exempt from federal income tax pursuant to s.
711	501(c)(3) of the Internal Revenue Code;
712	2. Is a Florida entity formed under chapter 605, chapter
713	607, or chapter 617 and whose principal office is located in
714	this state; and
715	3. Complies with subsections (12) and (13).
716	(f) "Eligible postsecondary educational institution" has
717	the same meaning as provided in s. 1002.394.
718	(g) "Eligible private school" has the same meaning as
719	provided in s. 1002.394.
720	(h) "IEP" means an individual education plan, regardless of
721	whether the plan has been reviewed or revised within the last 12
722	months.
723	(i) "Inactive" means that no eligible expenditures have
724	been made from a student scholarship account funded pursuant to
725	this section.
726	(j) "Job coach" means an individual employed to help people
727	with disabilities learn, accommodate to, and perform their work
728	duties.
729	(k) "Parent" means a resident of this state who is a
730	parent, as defined in s. 1000.21(5).
731	(1) "Program" means the McKay-Gardiner Scholarship Program
732	established in this section.
733	(3) PROGRAM ELIGIBILITYA parent of a student with a
734	disability may request and receive from the state a McKay-
735	Gardiner Scholarship for the purposes specified in subsection

Page 26 of 151

118708

736	(5) if:
737	(a) The student:
738	1. Is a resident of this state;
739	2. Is 3 or 4 years of age on or before September 1 of the
740	year in which the student applies for program participation or
741	is eligible to enroll in kindergarten through grade 12 in a
742	public school in this state; and
743	3. Meets at least one of the following criteria:
744	a. Has a diagnosis of a disability from a physician who is
745	licensed under chapter 458 or chapter 459, a psychologist who is
746	licensed under chapter 490, or a physician who holds an active
747	license issued by another state or territory of the United
748	States, the District of Columbia, or the Commonwealth of Puerto
749	Rico;
750	b. Has an individual education plan that has been written
751	in accordance with the rules of the State Board of Education; or
752	c. Has a 504 accommodation plan issued under s. 504 of the
753	Rehabilitation Act of 1973.
754	
755	A student with a disability who meets the requirements of
756	subparagraph 1. and sub-subparagraph 3.a., but who turns 3 years
757	of age after September 1, may be determined to be eligible on or
758	after his or her third birthday and may be awarded a scholarship
759	if program funds are available.
760	(b) The parent has applied to an eligible nonprofit
761	scholarship-funding organization to participate in the program
762	by a date as set by the organization for any vacant slots. The
763	request must be communicated directly to the organization in a
764	manner that creates a written or electronic record of the

Page 27 of 151

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



765	request and the date of receipt of the request.
766	(4) PROGRAM PROHIBITIONSA student is not eligible for the
767	program if he or she is:
768	(a) Enrolled in a public school, including, but not limited
769	to, the Florida School for the Deaf and the Blind, the College-
770	Preparatory Boarding Academy, a developmental research school
771	authorized under s. 1002.32, or a charter school authorized
772	under this chapter. For purposes of this paragraph, a 3- or 4-
773	year-old child who receives services funded through the Florida
774	Education Finance Program is considered to be a student enrolled
775	in a public school.
776	(b) Enrolled in a school operating for the purpose of
777	providing educational services to youth in Department of
778	Juvenile Justice commitment programs.
779	(c) Issued a temporary 504 accommodation plan under s. 504
780	of the Rehabilitation Act of 1973 which is valid for 6 months or
781	less.
782	(d) Receiving any other educational scholarship pursuant to
783	this chapter.
784	(e) Not having regular and direct contact with his or her
785	private school teachers pursuant to s. 1002.421(1)(i), unless he
786	or she is enrolled in the private school's transition-to-work
787	program pursuant to subsection (14) or a home education program
788	pursuant to s. 1002.41.
789	(f) Participating in a virtual school, correspondence
790	school, or distance learning program that receives state funding
791	pursuant to the student's participation.
792	(5) AUTHORIZED USES OF PROGRAM FUNDSProgram funds must be
793	used to meet the individual educational needs of an eligible

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



794	student and may be spent only for the following purposes:
795	(a) Instructional materials, including school equipment and
796	supplies, and digital devices, digital periphery devices, and
797	assistive technology devices that allow a student to access
798	instruction or instructional content; training on the use of
799	these devices and related maintenance agreements; and Internet
800	access to digital instructional materials.
801	(b) Curriculum.
802	(c) Specialized services by approved providers or by a
803	hospital in this state which are selected by the parent. These
804	specialized services may include, but are not limited to:
805	1. Applied behavior analysis services as provided in ss.
806	627.6686 and 641.31098.
807	2. Services provided by a speech-language pathologist as
808	<u>defined in s. 468.1125(8).</u>
809	3. Occupational therapy services as specified in s.
810	468.203.
811	4. Services provided by a physical therapist as defined in
812	<u>s. 486.021(5).</u>
813	5. Services provided by listening and spoken language
814	specialists and an appropriate acoustical environment for a
815	child who is deaf or hard of hearing and who has received an
816	implant or assistive hearing device.
817	(d) Tuition or fees associated with full-time or part-time
818	enrollment in any of the following:
819	1. A home education program, an eligible private school, an
820	eligible postsecondary educational institution, or a program
821	offered by the postsecondary institution;
822	2. A private tutoring program authorized under s. 1002.43,

Page 29 of 151

118708

823	a virtual program offered by a department-approved private
824	online provider that meets the provider qualifications specified
825	in s. 1002.45(2)(a), or a program offered by the Florida Virtual
826	School to a private paying student; or
827	3. An approved online course offered pursuant to s.
828	1003.499 or s. 1004.0961 or a private virtual school that meets
829	the requirements of s. 1002.421.
830	(e) Fees for nationally standardized, norm-referenced
831	achievement tests, Advanced Placement examinations, industry
832	certification examinations, assessments related to postsecondary
833	education, or other such assessments.
834	(f) Contributions to the Stanley G. Tate Florida Prepaid
835	College Program pursuant to s. 1009.98 or the Florida College
836	Savings Program pursuant to s. 1009.981, for the benefit of the
837	eligible student.
838	(g) Contracted services provided by a public school or a
839	school district, including classes. A student who receives
840	services under this paragraph is not considered enrolled in a
841	public school for the purpose of eligibility as provided in
842	subsection (4).
843	(h) Tuition and fees for part-time tutoring services
844	provided by a person who holds a valid Florida educator's
845	certificate issued pursuant to s. 1012.56; a person who holds an
846	adjunct teaching certificate issued pursuant to s. 1012.57; a
847	person who has a bachelor's degree or a graduate degree in the
848	subject area in which instruction is given; or a person who has
849	demonstrated a mastery of subject area knowledge as provided in
850	s. 1012.56(5) or approved by the department. Any part-time
851	tutoring undertaken pursuant to this paragraph does not qualify

Page 30 of 151

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



852	as regular school attendance as defined in s. 1003.01(13)(e).
853	(i) Fees for summer education programs.
854	(j) Fees for after-school education programs.
855	(k) Transition services, including a coordinated set of
856	activities focused on improving the academic and functional
857	achievement of the student to facilitate his or her movement
858	from school to post-school activities and based on the
859	individual student's needs. Transition services may be provided
860	by job coaches or pursuant to subsection (14).
861	(1) Fees for an annual evaluation of educational progress
862	by a state-certified teacher under s. 1002.41(1)(f), if this
863	option is chosen for a home education student.
864	(m) Tuition and fees associated with programs offered by
865	Voluntary Prekindergarten Education Program providers approved
866	pursuant to s. 1002.55 and school readiness providers approved
867	pursuant to s. 1002.88.
868	(n) Fees for services provided at a center that is a member
869	of the Professional Association of Therapeutic Horsemanship
870	International.
871	(o) Fees for services provided by a therapist who is
872	certified by the Certification Board for Music Therapists or
873	credentialed by the Art Therapy Credentials Board, Inc.
874	(p) Tuition and fees associated with enrollment in a
875	nationally or internationally recognized research-based training
876	program, for a child with a neurological disorder or brain
877	damage.
878	(q) Tuition and fees associated with a student's
879	participation in classes or lessons relating to art, music, or
880	theater. The instructor of the classes or lessons must:

Page 31 of 151

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48

118708

881	1. Hold a valid or expired Florida educator's certificate
882	issued under s. 1012.56 in art, music, or drama;
883	2. Have 3 years of employment experience in art, music, or
884	theater, as demonstrated by employment records;
885	3. Hold a baccalaureate degree or higher from a
886	postsecondary educational institution with a major in music,
887	art, theater, or drama or a related field; or
888	4. Hold a certification or national accreditation in music,
889	art, theater, or drama.
890	(r) Transportation expenses that may not exceed \$750
891	annually necessary to meet the student's educational needs under
892	this section.
893	
894	A service provider who receives payments pursuant to this
895	subsection may not share or refund any moneys from the McKay-
896	Gardiner Scholarship with the parent or participating student
897	and may not issue rebates to such persons. A parent, student, or
898	service provider may not bill an insurance company, Medicaid, or
899	any other agency for the same services that are paid for with
900	McKay-Gardiner Scholarship funds. Funding provided pursuant to
901	this subsection for a child eligible for enrollment in the
902	Voluntary Prekindergarten Education Program constitutes funding
903	for the child under part V of this chapter, and no additional
904	funding may be provided for the child under part V.
905	(6) TERMS OF THE PROGRAM For purposes of continuity of
906	educational choice and program integrity:
907	(a)1. Program payments made by the state to an organization
908	for a McKay-Gardiner Scholarship under this section must
909	continue until:

118708

910	a. A student's parent does not renew program eligibility;
911	b. The organization determines that a student is not
912	eligible for program renewal;
913	c. The Commissioner of Education suspends or revokes
914	program participation or use of funds pursuant to subparagraph
915	(b)1.;
916	d. A student's parent has forfeited participation in the
917	program for failure to comply with subsection (11);
918	e. A student enrolls in a public school, except that a
919	student who enters a Department of Juvenile Justice detention
920	center for a period of no more than 21 days is not considered to
921	have returned to a public school for that purpose; or
922	f. A student graduates from high school or attains 22 years
923	of age, whichever occurs first.
924	2. Reimbursements for program expenditures may continue
925	until the account balance is expended or the account is closed
926	pursuant to paragraph (b).
927	(b)1. The commissioner must close a student's scholarship
928	account, and any remaining funds, including, but not limited to,
929	contributions made to the Stanley G. Tate Florida Prepaid
930	College Program or earnings from or contributions made to the
931	Florida College Savings Program using program funds pursuant to
932	paragraph (5)(f), revert to the state after:
933	a. Denial or revocation of program eligibility by the
934	commissioner for fraud or abuse, including, but not limited to,
935	the student or student's parent accepting any payment, refund,
936	or rebate from a provider of services received pursuant to
937	subsection (5); however, a private school may discount tuition
938	if the private school deems it necessary;

Page 33 of 151



939	b. Any period of 3 consecutive years after high school
940	completion or graduation during which the student has not been
941	enrolled in an eligible postsecondary educational institution or
942	a program offered by such an institution; or
943	c. Two consecutive fiscal years in which an account has
944	been inactive.
945	2. The commissioner must notify the parent and the
946	organization when a McKay-Gardiner Scholarship account is closed
947	and program funds revert to the state.
948	(7) SCHOOL DISTRICT OBLIGATIONS; PARENTAL OPTIONS
949	(a) By each April 1 and within 10 days after an individual
950	education plan meeting or a 504 accommodation plan is issued
951	under s. 504 of the Rehabilitation Act of 1973, a school
952	district shall notify the parent of the student of all options
953	available pursuant to this section and shall inform the parent
954	of the availability of the department's website for additional
955	information on McKay-Gardiner Scholarships.
956	(b)1. The parent of a student with a disability who does
957	not have an IEP or who seeks a reevaluation of an existing IEP
958	may request an IEP meeting and evaluation from the school
959	district in order to obtain or revise a matrix of services. The
960	district must accept the diagnosis, and consider the service
961	plan of the licensed professional providing the diagnosis
962	pursuant to sub-subparagraph (3)(a)3.a., during the development
963	of the IEP or provide in writing reasons for any changes or
964	disagreement with the licensed professional's diagnosis and
965	service plan. The school district shall notify a parent who has
966	made a request for an IEP that the district is required to
967	complete the IEP and matrix of services within 30 days after
	I

Page 34 of 151

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48

118708

968 receiving notice of the parent's request. The school district 969 shall conduct a meeting and develop an IEP and matrix of 970 services within 30 days after receipt of the parent's request in 971 accordance with State Board of Education rule. 972 2.a. The school district must provide the student's parent 973 and the department with the student's matrix level within 10 974 calendar days after its completion. 975 b. A school district may change a matrix of services only 976 if the change is a result of an IEP reevaluation or to correct a 977 technical, typographical, or calculation error. 978 (c) For each student participating in the program who 979 chooses to participate in statewide, standardized assessments 980 under s. 1008.22 or the Florida Alternate Assessment, the school 981 district in which the student resides must notify the student 982 and his or her parent about the locations and times of all 983 statewide, standardized assessments. 984 (8) PRIVATE SCHOOL ELIGIBILITY AND OBLIGATIONS.-An eligible 985 private school may be sectarian or nonsectarian and shall: 986 (a) Comply with all requirements for private schools 987 participating in state school choice scholarship programs 988 pursuant to s. 1002.421. 989 (b)1. Annually administer or make provision for students 990 participating in the program in grades 3 through 10 to take one 991 of the nationally norm-referenced tests identified by the 992 Department of Education or the statewide assessments 993 administered pursuant to s. 1008.22. This subparagraph does not 994 apply to students with disabilities for whom standardized 995 testing is not appropriate. A participating private school shall 996 report a student's scores to the parent.

Page 35 of 151

118708

997	2. Administer the statewide assessments pursuant to s.
998	1008.22 if a private school chooses to offer the statewide
999	assessments. A participating private school may choose to offer
1000	and administer the statewide assessments to all students who
1001	attend the private school in grades 3 through 10 and must submit
1002	a request in writing to the Department of Education by March 1
1003	of each year in order to administer the statewide assessments in
1004	the subsequent school year.
1005	(c) Provide to the organization all documentation for a
1006	student's participation by a date established by the
1007	organization.
1008	
1009	If a private school fails to meet the requirements of this
1010	subsection or s. 1002.421, the commissioner may determine that
1011	the private school is ineligible to participate in the
1012	scholarship program.
1013	(9) DEPARTMENT OF EDUCATION OBLIGATIONSThe department
1014	shall:
1015	(a) Comply with s. 1002.394(8)(a)-(g).
1016	(b) Maintain on its website a list of approved providers as
1017	required by s. 1002.66, eligible postsecondary educational
1018	institutions, eligible private schools, and eligible
1019	organizations and may identify or provide links to lists of
1020	other approved providers.
1021	(c) Require each organization to verify eligible
1022	expenditures before the distribution of funds for any
1023	expenditures made pursuant to paragraphs (5)(a) and (b). Review
1024	of expenditures made for services specified in paragraphs
1025	(5)(c)-(r) may be completed after the purchase is made.

Page 36 of 151

118708

1026	(d) Investigate any written complaint of a violation of
1027	this section by a parent, a student, a private school, a public
1028	school, a school district, an organization, a provider, or
1029	another appropriate party in accordance with the process
1030	established under s. 1002.421.
1031	(e) Require quarterly reports by an organization, which
1032	must include, at a minimum, the number of students participating
1033	in the program; the demographics of program participants; the
1034	disability category of program participants; the matrix level of
1035	services, if known; the program award amount per student; the
1036	total expenditures for the purposes specified in subsection (5);
1037	the types of providers of services to students; and any other
1038	information deemed necessary by the department.
1039	(f) Compare the list of students participating in the
1040	program with the public school student enrollment lists,
1041	Voluntary Prekindergarten Education Program enrollment lists,
1042	and the list of students participating in school choice
1043	scholarship programs established pursuant to this chapter before
1044	each scholarship award is provided to the organization, and
1045	subsequently throughout the school year, to avoid duplicate
1046	payments and confirm program eligibility.
1047	(g) Distribute each student's scholarship funds on a
1048	quarterly basis to the eligible nonprofit scholarship-funding
1049	organization, to be deposited into the student's account.
1050	(h) Establish and coordinate with the eligible nonprofit
1051	scholarship-funding organizations an FTE reporting process to
1052	provide FTE by county by FEFP program and by matrix level of
1053	services to be used to revise and update the K-12 Education
1054	Scholarship Program allocation pursuant to s. 1011.687, for
	I

Page 37 of 151



1055	inclusion in the FEFP calculations beginning with the FEFP
1056	calculation following the October student membership survey.
1057	(10) COMMISSIONER OF EDUCATION AUTHORITY AND OBLIGATIONS
1058	(a) The Commissioner of Education:
1059	1. May suspend or revoke program participation or use of
1060	program funds by the student or participation or eligibility of
1061	an organization, eligible postsecondary educational institution,
1062	approved provider, or other party for a violation of this
1063	section.
1064	2. May determine the length of, and conditions for lifting,
1065	a suspension or revocation specified in this subsection.
1066	3. May recover unexpended program funds or withhold payment
1067	of an equal amount of program funds to recover program funds
1068	that were not authorized for use.
1069	4. Shall deny or terminate program participation upon a
1070	parent's forfeiture of a McKay-Gardiner Scholarship pursuant to
1071	subsection (11).
1072	(b) In determining whether to suspend or revoke
1073	participation or lift a suspension or revocation in accordance
1074	with this subsection, the commissioner may consider factors that
1075	include, but are not limited to, acts or omissions that led to a
1076	previous suspension or revocation of participation in a state or
1077	federal program or an education scholarship program; failure to
1078	reimburse the organization for funds improperly received or
1079	retained; failure to reimburse government funds improperly
1080	received or retained; imposition of a prior criminal sanction
1081	related to the person or entity or its officers or employees;
1082	imposition of a civil or administrative fine, license revocation
1083	or suspension, or program eligibility suspension, termination,
	I contract of the second se

Page 38 of 151

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



1084	or revocation related to a person's or an entity's management or
1085	operation; or other types of criminal proceedings in which the
1086	person or entity or its officers or employees were found guilty
1087	of, regardless of adjudication, or entered a plea of nolo
1088	contendere or guilty to, any offense involving fraud, deceit,
1089	dishonesty, or moral turpitude.
1090	(11) PARENT AND STUDENT RESPONSIBILITIES FOR PROGRAM
1091	PARTICIPATIONA parent who applies for program participation
1092	under this section is exercising his or her parental option to
1093	determine the appropriate placement or services that best meet
1094	the needs of his or her child.
1095	(a) To satisfy or maintain program eligibility, including
1096	eligibility to receive and spend program payments, the parent
1097	must sign an agreement with the organization and annually submit
1098	a sworn compliance statement to the organization to:
1099	1. Affirm that the student is enrolled in a program that
1100	meets regular school attendance requirements as provided in s.
1101	1003.01(13)(b), (c), or (d).
1102	2. Affirm that the program funds are used only for
1103	authorized purposes serving the student's educational needs, as
1104	described in subsection (5).
1105	3. Affirm that the parent is responsible for the education
1106	of his or her student by, as applicable:
1107	a. Requiring the student to take an assessment in
1108	accordance with paragraph (8)(b);
1109	b. Providing an annual evaluation in accordance with s.
1110	1002.41(1)(f); or
1111	c. Requiring the child to take any preassessments and
1112	postassessments selected by the provider if the child is 4 years
	1

Page 39 of 151



1113	of age and is enrolled in a program provided by an eligible
1114	Voluntary Prekindergarten Education Program provider. This sub-
1115	subparagraph does not apply to a student with disabilities for
1116	whom a preassessment and postassessment are not appropriate. A
1117	participating provider shall report a student's scores to the
1118	parent.
1119	4. Affirm that the student remains in good standing with
1120	the provider or school if one of those options is selected by
1121	the parent.
1122	(b) The parent must file an application for initial program
1123	participation with an organization by a date established by the
1124	organization.
1125	(c) The parent must enroll his or her child in a program
1126	from a Voluntary Prekindergarten Education Program provider
1127	authorized under s. 1002.55, a school readiness provider
1128	authorized under s. 1002.88, or an eligible private school if
1129	either option is selected by the parent.
1130	(d) The parent must annually renew participation in the
1131	program by a date set and format determined by the nonprofit
1132	scholarship-funding organization in order for a student to be
1133	eligible to receive funding. A student whose participation in
1134	the program is not renewed may continue to spend scholarship
1135	funds that are in his or her account from prior years unless the
1136	account is closed pursuant to paragraph (6)(b). Notwithstanding
1137	any changes to the student's IEP, a student who was previously
1138	eligible for participation in the program remains eligible to
1139	apply for renewal. However, for a high-risk child to continue to
1140	participate in the program in the school year after he or she
1141	reaches 6 years of age, the child's application for renewal of
	1 I I I I I I I I I I I I I I I I I I I

Page 40 of 151

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48

118708

1142 program participation must contain documentation that the child has a disability, other than high-risk status. 1143 1144 (e) The parent is responsible for procuring the services 1145 necessary to educate the student. If a parent does not procure 1146 the necessary educational services for the student and the 1147 student's account has been inactive for 2 consecutive fiscal years, the student's account must be closed pursuant to 1148 1149 paragraph (6)(b). When the student receives a McKay-Gardiner 1150 Scholarship, the district school board is not obligated to 1151 provide the student with a free, appropriate public education. 1152 For purposes of s. 1003.57 and the Individuals with Disabilities 1153 in Education Act, a participating student has only those rights 1154 that apply to all other unilaterally, parentally placed 1155 students, except that, when requested by the parent, school 1156 district personnel must develop an individual education plan or 1157 matrix level of services. 1158 (f) The parent is responsible for all eligible expenses in 1159 excess of the amount of the McKay-Gardiner Scholarship. 1160 (q) The parent may not transfer any prepaid college plan or 1161 college savings plan funds contributed pursuant to paragraph 1162 (5) (f) to another beneficiary while the plan contains funds 1163 contributed pursuant to this section. 1164 (h) The parent may not receive a payment, refund, or rebate 1165 from an approved provider of any services under this program. 1166 1167 A participant who fails to comply with this subsection forfeits 1168 the McKay-Gardiner Scholarship. 1169 (12) NONPROFIT SCHOLARSHIP-FUNDING ORGANIZATIONS; 1170 APPLICATION.-In order to participate in the scholarship program

Page 41 of 151

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48

118708

1171	created under this section, a charitable organization that seeks
1172	to be a eligible nonprofit scholarship-funding organization must
1173	submit an application for initial approval or renewal to the
1174	Office of Independent Education and Parental Choice no later
1175	than September 1 of each year before the school year for which
1176	the organization intends to offer scholarships.
1177	(a) An application for initial approval must include all of
1178	the following:
1179	1. A copy of the organization's incorporation documents and
1180	registration with the Division of Corporations of the Department
1181	of State.
1182	2. A copy of the organization's Internal Revenue Service
1183	determination letter as a s. 501(c)(3) not-for-profit
1184	organization.
1185	3. A description of the organization's financial plan which
1186	demonstrates sufficient funds to operate throughout the school
1187	year.
1188	4. A description of the geographic region that the
1189	organization intends to serve and an analysis of the demand and
1190	unmet need for eligible students in that area.
1191	5. The organization's organizational chart.
1192	6. A description of the criteria and methodology that the
1193	organization will use to evaluate scholarship eligibility.
1194	7. A description of the application process, including
1195	deadlines and any associated fees.
1196	8. A description of the deadlines for attendance
1197	verification and scholarship payments.
1198	9. A copy of the organization's policies on conflict of
1199	interest and whistleblowers.

Page 42 of 151



1200	10. A copy of a surety bond or letter of credit to secure
1201	the faithful performance of the obligations of the eligible
1202	nonprofit scholarship-funding organization in accordance with
1203	this section in an amount equal to 25 percent of the scholarship
1204	funds anticipated for each school year or \$100,000, whichever is
1205	greater. The surety bond or letter of credit must specify that
1206	any claim against the bond or letter of credit may be made only
1207	by an eligible nonprofit scholarship-funding organization to
1208	provide scholarships to and on behalf of students who would have
1209	had scholarships funded if it were not for the diversion of
1210	funds giving rise to the claim against the bond or letter of
1211	credit.
1212	(b) In addition to the information required under paragraph
1213	(a), an application for renewal must include all of the
1214	following:
1215	1. A single surety bond or letter of credit to secure the
1216	faithful performance of the obligations of the eligible
1217	nonprofit scholarship-funding organization in accordance with
1218	this chapter equal to the amount of undisbursed funds held by
1219	the organization based on the annual report submitted pursuant
1220	to paragraph (13)(a). The amount of the surety bond or letter of
1221	credit must be at least \$100,000, but not more than \$25 million.
1222	The surety bond or letter of credit must specify that any claim
1223	against the bond or letter of credit may be made only by an
1224	eligible nonprofit scholarship-funding organization to provide
1225	scholarships to and on behalf of students who would have had
1226	scholarships funded if it were not for the diversion of funds
1227	giving rise to the claim against the bond or letter of credit.
1228	2. The organization's completed Internal Revenue Service

Page 43 of 151

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48

118708

1229	Form 990 submitted no later than November 30 of the year before
1230	the school year for which the organization intends to offer the
1231	scholarships, notwithstanding the September 1 application
1232	deadline.
1233	3. A copy of any statutorily required audit that the
1234	organization must provide to the Department of Education and
1235	Auditor General.
1236	4. An annual report that includes all of the following:
1237	a. The number of students who completed applications, by
1238	county and by grade.
1239	b. The number of students who were approved for
1240	scholarships, by county and by grade.
1241	c. The number of students who received funding for
1242	scholarships within each funding category, by county and by
1243	grade.
1244	d. The amount of funds received, the amount of funds
1245	distributed in scholarships, and an accounting of remaining
1246	funds and the obligation of those funds.
1247	e. A detailed accounting of how the organization spent the
1248	administrative funds allowable under paragraph (13)(f).
1249	(c) In consultation with the Chief Financial Officer, the
1250	Office of Independent Education and Parental Choice shall review
1251	the application. The Department of Education shall notify the
1252	organization in writing of any deficiencies within 30 days after
1253	receipt of the application and allow the organization 30 days to
1254	correct any deficiencies.
1255	(d) Within 30 days after receipt of the finalized
1256	application by the Office of Independent Education and Parental
1257	Choice, the Commissioner of Education shall recommend approval
	1 I I I I I I I I I I I I I I I I I I I

Page 44 of 151



1258	or disapproval of the application to the State Board of
1259	Education. The State Board of Education shall consider the
1260	application and recommendation at the next scheduled meeting,
1261	adhering to appropriate meeting notice requirements. If the
1262	State Board of Education disapproves the organization's
1263	application, it must provide the organization with a written
1264	explanation of that determination. The State Board of
1265	Education's action is not subject to chapter 120.
1266	(e) If the State Board of Education disapproves the renewal
1267	of a nonprofit scholarship-funding organization, the
1268	organization must notify the affected eligible students and
1269	parents of the decision within 15 days after disapproval. An
1270	eligible student affected by the disapproval of an
1271	organization's participation remains eligible under this section
1272	until the end of the school year in which the organization was
1273	disapproved. The student must apply to and be accepted by
1274	another eligible nonprofit scholarship-funding organization for
1275	the upcoming school year. The student must be given priority
1276	under paragraph (13)(e).
1277	(f) All remaining student accounts with funds held by a
1278	nonprofit scholarship-funding organization that is disapproved
1279	for participation must be transferred to the student's account
1280	established with the eligible nonprofit scholarship-funding
1281	organization that accepts the student. All transferred funds
1282	must be deposited by the eligible nonprofit scholarship-funding
1283	organization receiving such funds into the student's scholarship
1284	account. All other remaining funds must be transferred to the
1285	department. All transferred amounts received by any eligible
1286	nonprofit scholarship-funding organization must be separately
	1 I I I I I I I I I I I I I I I I I I I

Page 45 of 151



1287 disclosed in the annual audit required under subsection (16). 1288 (q) A nonprofit scholarship-funding organization is a renewing organization if it was approved by the State Board of 1289 1290 Education for the 2021-2022 fiscal year or after and maintains 1291 continuous approval and participation in the program. An 1292 organization that chooses not to participate for 1 year or more 1293 or is disapproved to participate for 1 year or more must submit 1294 an application for initial approval in order to participate in 1295 the program again. 1296 (h) The State Board of Education shall adopt rules 1297 providing guidelines for receiving, reviewing, and approving 1298 applications for new and renewing nonprofit scholarship-funding 1299 organizations. The rules must include a process for compiling 1300 input and recommendations from the Chief Financial Officer and 1301 the Department of Education. The rules also must require that 1302 the nonprofit scholarship-funding organization make a brief 1303 presentation to assist the State Board of Education in its 1304 decision. 1305 (i) A state university; or an independent nonprofit college 1306 chartered in this state or independent nonprofit university 1307 chartered in this state that are eligible to participate in the William L. Boyd, IV, Effective Access to Student Education Grant 1308 1309 Program and are accredited by the Commission on Colleges of the 1310 Southern Association of Colleges and Schools is exempt from the 1311 initial or renewal application process, but must file a 1312 registration notice with the Department of Education to be an 1313 eligible nonprofit scholarship-funding organization. The State Board of Education shall adopt rules that identify the procedure 1314 1315 for filing the registration notice with the department. The

Page 46 of 151

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48

118708

1316	rules must identify appropriate reporting requirements for
1317	fiscal, programmatic, and performance accountability purposes
1318	consistent with this section, but may not exceed the
1319	requirements for eligible nonprofit scholarship-funding
1320	organizations for charitable organizations.
1321	(13) OBLIGATIONS OF ELIGIBLE NONPROFIT SCHOLARSHIP-FUNDING
1322	ORGANIZATIONSAn organization may establish McKay-Gardiner
1323	Scholarships for eligible students by:
1324	(a) Complying with the requirements of s. 1002.394(11)(a)-
1325	(h), including, but not limited to, the annual report on the
1326	results of the annual financial audit.
1327	(b) Receiving applications and determining student
1328	eligibility in accordance with the requirements of this section.
1329	When an application is approved, the organization must provide
1330	the department with information on the student to enable the
1331	department to determine student funding in accordance with
1332	subsection (15).
1333	(c) Providing scholarships on a first-come, first-served
1334	basis, based upon the funds provided, and notifying parents of
1335	their respective student's receipt of a scholarship.
1336	(d) Establishing a date by which a parent must confirm
1337	initial or continuing participation in the program.
1338	(e) Reviewing applications and awarding scholarship funds
1339	to approved applicants using the following order of priority:
1340	1.a. For the 2021-2022 school year, a student who received
1341	a John M. McKay Scholarship for Students with Disabilities or a
1342	Gardiner Scholarship in the 2020-2021 school year and meets the
1343	eligibility requirements in subsection (3) is eligible for a
1344	McKay-Gardiner Scholarship in the 2021-2022 school year.
	1 A State of the second s

Page 47 of 151

118708

1345	b. For the 2022-2023 school year and thereafter, renewing
1346	students from the previous school year under this section.
1347	2. Students retained on the previous school year's wait
1348	list.
1349	3. An eligible student who meets the criteria for an
1350	initial award pursuant to subsection (3).
1351	
1352	An approved student who does not receive a scholarship must be
1353	placed on the wait list in the order in which his or her
1354	application is approved. An eligible student who does not
1355	receive a scholarship within the fiscal year shall be retained
1356	on the wait list for the subsequent year.
1357	(f) Using an amount not to exceed 2.5 percent of the total
1358	calculated amount of all scholarships awarded under this section
1359	for administrative expenses associated with performing functions
1360	authorized under this section, if the organization has operated
1361	as an eligible nonprofit scholarship-funding organization for at
1362	least the preceding 3 fiscal years and did not have any material
1363	weakness or material noncompliance in its most recent audit
1364	performed pursuant to s. 1002.394(11)(f).
1365	(g) Verifying qualifying educational expenditures pursuant
1366	to paragraph (9)(c) and requesting the return of any funds used
1367	for unauthorized purposes.
1368	(h) Returning any remaining program funds to the department
1369	pursuant to paragraph (6)(b).
1370	(i) Notifying the parent about the availability of, and the
1371	requirements associated with requesting, an initial IEP or IEP
1372	reevaluation every 3 years for each student participating in the
1373	program.

Page 48 of 151

118708

1374	(j) Documenting each student's eligibility for a fiscal
1375	year before granting a scholarship for that fiscal year pursuant
1376	to paragraph (3)(b). A student is ineligible for a scholarship
1377	if the student's account has been inactive for 2 consecutive
1378	fiscal years and the student's account has been closed pursuant
1379	to paragraph (6)(b).
1380	(k) Submitting in a timely fashion any information
1381	requested by the department relating to the program.
1382	(1) Preparing and submitting quarterly reports to the
1383	department pursuant to paragraph (9)(e).
1384	(m) Notifying the department of any violation of this
1385	section.
1386	(14) TRANSITION-TO-WORK PROGRAMA student participating in
1387	the McKay-Gardiner Scholarship Program who is at least 17 years
1388	of age, but not older than 22 years of age, and who has not
1389	received a high school diploma or certificate of completion is
1390	eligible for enrollment in a transition-to-work program provided
1391	by a private school or job coach. A transition-to-work program
1392	must consist of academic instruction, work skills training, and
1393	a volunteer or paid work experience.
1394	(a) To offer a transition-to-work program, a participating
1395	private school or job coach must:
1396	1. Develop a transition-to-work program plan, which must
1397	include a written description of the academic instruction and
1398	work skills training students will receive and the goals for
1399	students in the program.
1400	2. Submit the transition-to-work program plan to the Office
1401	of Independent Education and Parental Choice.
1402	3. Develop a personalized transition-to-work program plan

Page 49 of 151

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



1403	for each student enrolled in the program. The student's parent,
1404	the student, and the school principal or job coach must sign the
1405	personalized plan. The personalized plan must be submitted to
1406	the Office of Independent Education and Parental Choice upon
1407	request by the office.
1408	4. Provide a release of liability form that must be signed
1409	by the student's parent, the student, and a representative of
1410	
	the business offering the volunteer or paid work experience.
1411	5. Assign a case manager or job coach to visit the
1412	student's job site on a weekly basis to observe the student and,
1413	if necessary, provide support and guidance to the student.
1414	6. Provide to the parent and student a quarterly report
1415	that documents and explains the student's progress and
1416	performance in the program.
1417	7. Maintain accurate attendance and performance records for
1418	the student.
1419	(b) A student enrolled in a transition-to-work program
1420	must, at a minimum:
1421	1. Receive 15 instructional hours that must include
1422	academic instruction and work skills training.
1423	2. Participate in 10 hours of work at the student's
1424	volunteer or paid work experience.
1425	(c) To participate in a transition-to-work program, a
1426	business must:
1427	1. Maintain an accurate record of the student's performance
1428	and hours worked and provide the information to the private
1429	<u>_</u>
	school.
1430	2. Comply with all state and federal child labor laws.
1431	(15) FUNDING AND PAYMENTFor the purposes of this

Page 50 of 151

118708

1432 <u>subsection, the term "student FTE" refers to how participating</u> 1433 <u>students are calculated for the purposes of the scholarship</u> 1434 <u>program allocation, which is equal to four quarterly scholarship</u> 1435 <u>payments.</u>

(a) The McKay-Gardiner scholarship is established for up to 50,000 student FTE for the 2021-2022 school year. For the 2022-2023 school year, and each year thereafter, the maximum number of student FTE shall increase by 1.0 percent of the state's total public school exceptional student education student enrollment, not including gifted students.

1. For a student who has a Level I to Level III matrix of services or a doctor's diagnosis, the calculated scholarship amount for a student participating in the program must be based upon the grade level and school district in which the student would have been enrolled as 97.5 percent of the funds per unweighted full-time equivalent in the Florida Education Finance Program for a student in the basic exceptional student education program pursuant to s. 1011.62(1)(c)1. and (e)1.c., plus a perfull-time equivalent share of funds for all categorical programs, as funded in the General Appropriations Act, except that for the exceptional student education guaranteed allocation as provided in s. 1011.62(1)(e)1.c. and 2., the funds must be allocated based on the school district's average exceptional student education guaranteed allocation funds per exceptional student education full-time equivalent student.

1457 <u>2. For a student with a Level IV or Level V matrix of</u> 1458 <u>services, the calculated scholarship amount must be based upon</u> 1459 <u>the school district to which the student would have been</u> 1460 <u>assigned as 97.5 percent of the funds per full-time equivalent</u>

Page 51 of 151

3/4/2021 8:26:58 AM

1436

1437

1438 1439

1440

1441

1442

1443

1444

1445

1446

1447

1448

1449

1450

1451

1452

1453 1454

1455

1456

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



1461	for the Level IV or Level V Exceptional Student Education
1462	program pursuant to s. 1011.62(1)(c)2.a. or b., plus a per-full-
1463	time equivalent share of funds for all categorical programs, as
1464	funded in the General Appropriations Act.
1465	3. For a student with a 504 plan, the calculated
1466	scholarship amount must be based upon the grade level and school
1467	district to which the student would have been assigned as 97.5
1468	percent of the funds per unweighted full-time equivalent in the
1469	Florida Education Finance Program for a student in the basic
1470	education program established pursuant to s. 1011.62(1)(c)1.,
1471	plus a per-full-time equivalent share of funds for all
1472	categorical programs, as funded in the General Appropriations
1473	Act.
1474	(b) At the time of each Florida Education Finance Program
1475	student membership survey, the scholarship-funding organization
1476	shall report to the department student enrollment, student FTE,
1477	and total award amounts by county, delineated by FEFP program,
1478	and grade and matrix level for all students who are
1479	participating in the McKay-Gardiner Scholarship Program.
1480	Students with a 504 plan must be separately identified.
1481	(c) Upon notification from an organization on July 1,
1482	September 1, December 1, and February 1 that an application has
1483	been approved for the program, the department shall verify that
1484	the student is not prohibited from receiving a scholarship
1485	pursuant to subsection (4). The organization must provide the
1486	department with the documentation necessary to verify the
1487	student's participation.
1488	(d) Upon verification, the department shall release the
1489	student's scholarship funds to the organization, to be deposited
	I contract of the second s

Page 52 of 151

118708

1490	into the student's account in four equal amounts no later than
1491	September 1, November 1, February 1, and April 1 of each school
1492	year in which the scholarship is in force.
1493	(e) Accrued interest in the student's account is in
1494	addition to, and not part of, the awarded funds. Program funds
1495	include both the awarded funds and accrued interest.
1496	(f) The organization may develop a system for payment of
1497	benefits by funds transfer, including, but not limited to, debit
1498	cards, electronic payment cards, or any other means of payment
1499	which the department deems to be commercially viable or cost-
1500	effective. A student's scholarship award may not be reduced for
1501	debit card or electronic payment fees. Commodities or services
1502	related to the development of such a system must be procured by
1503	competitive solicitation unless they are purchased from a state
1504	term contract pursuant to s. 287.056.
1505	(g) Moneys received pursuant to this section do not
1506	constitute taxable income to the qualified student or the parent
1507	of the qualified student.
1508	(16) OBLIGATIONS OF THE AUDITOR GENERAL
1509	(a) The Auditor General shall review all audit reports
1510	submitted pursuant to subsection (13). The Auditor General shall
1511	request any significant items that were omitted in violation of
1512	a rule adopted by the Auditor General. The organization shall
1513	provide such items within 45 days after the date of the request.
1514	If the scholarship-funding organization does not comply with the
1515	Auditor General's request, the Auditor General must notify the
1516	Legislative Auditing Committee.
1517	(b) At least once every 3 years, the Auditor General shall
1518	conduct an operational audit of accounts and records of each
	1

Page 53 of 151



1519	organization that participates in the program. As part of this
1520	audit, the Auditor General, at a minimum, shall verify the total
1521	number of students served and the eligibility of reimbursements
1522	made by the organization and transmit that information to the
1523	department. The Auditor General shall provide the commissioner
1524	with a copy of each annual operational audit performed pursuant
1525	to this subsection within 10 days after the audit is finalized.
1526	(c) The Auditor General shall notify the department of any
1527	organization that fails to comply with a request for
1528	information.
1529	(17) OBLIGATIONS RELATED TO APPROVED PROVIDERSThe
1530	Department of Health, the Agency for Persons with Disabilities,
1531	and the Department of Education shall coordinate with an
1532	organization to provide easy or automated access to lists of
1533	licensed providers of services specified in paragraph (5)(c) to
1534	ensure efficient administration of the program.
1535	(18) LIABILITYThe state is not liable for the awarding of
1536	funds or for any use of funds awarded under this section.
1537	(19) SCOPE OF AUTHORITYThis section does not expand the
1538	authority of the state, its officers, or any school district to
1539	impose additional regulation on participating private schools,
1540	independent postsecondary educational institutions, and private
1541	providers beyond that reasonably necessary to enforce
1542	requirements expressly set forth in this section.
1543	(20) RULESThe State Board of Education shall adopt rules
1544	pursuant to ss. 120.536(1) and 120.54 to administer this
1545	section.
1546	Section 17. Section 1002.385, Florida Statutes, is
1547	repealed.
	1 I I I I I I I I I I I I I I I I I I I

Page 54 of 151

118708

1548 Section 18. Section 1002.39, Florida Statutes, is repealed. Section 19. Section 1002.394, Florida Statutes, is amended 1549 1550 to read: 1551 1002.394 The Family Empowerment Scholarship Program.-1552 (1) PURPOSE. - The Family Empowerment Scholarship Program is 1553 established to provide children of families in this state, including those with which have limited financial resources, 1554 1555 with educational options to achieve success in their education. 1556 (2) DEFINITIONS.-As used in this section, the term: 1557 (a) "Approved provider" means a provider approved by the 1558 department "Department" means the Department of Education. 1559 (b) "Curriculum" means a complete course of study for a 1560 particular content area or grade level, including any required 1561 supplemental materials, teachers' manuals, and associated online 1562 instruction. 1563 (c) "Department" means the Department of Education. (d) "Direct certification list" means the certified list of 1564 1565 children who qualify for the food assistance program, the 1566 Temporary Assistance for Needy Families Program, or the Food 1567 Distribution Program on Indian Reservations provided to the 1568 Department of Education by the Department of Children and 1569 Families. 1570 (e) "Eligible nonprofit scholarship-funding organization" or "organization" means a state university, an independent 1571 1572 college or university that is eligible to participate in the William L. Boyd, IV, Effective Access to Student Education Grant 1573 1574 Program located and chartered in this state which is not for 1575 profit and is accredited by the Commission on Colleges of the 1576 Southern Association of Colleges and Schools, or is a charitable

Page 55 of 151

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48

118708

1577	organization that: has the same meaning as provided in s.
1578	1002.395(2)(f).
1579	1. Is exempt from federal income tax pursuant to s.
1580	501(c)(3) of the Internal Revenue Code;
1581	2. Is a Florida entity formed under chapter 605, chapter
1582	607, or chapter 617 and whose principal office is located in
1583	this state; and
1584	3. Complies with subsections (11) and (14).
1585	(f) "Eligible postsecondary educational institution" means
1586	a Florida College System institution; a state university; a
1587	school district technical center; a school district adult
1588	general education center; an independent college or university
1589	that is eligible to participate in the William L. Boyd, IV,
1590	Effective Access to Student Education Grant Program under s.
1591	1009.89; or an accredited independent postsecondary educational
1592	institution, as defined in s. 1005.02, which is licensed to
1593	operate in this state under part III of chapter 1005.
1594	<u>(g)</u> "Eligible private school" <u>means a private school as</u>
1595	defined in s. 1002.01 located in this state which offers an
1596	education to students in any grade from Kindergarten through
1597	grade 12 and:
1598	1. Meets the requirements of ss. 1002.42 and 1002.421; and
1599	2. Meets the applicable requirements imposed under this
1600	chapter, if the private school participates in a scholarship
1601	program under this chapter has the same meaning as provided in
1602	s. 1002.395(2)(g) .
1603	(h) "Household income" has the same meaning as the term
1604	"income" as defined in the Income Eligibility Guidelines for
1605	free and reduced price meals under the National School Lunch

Page 56 of 151

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



1606	Program in 7 C.F.R. part 210 as published in the Federal
1607	Register by the United States Department of Agriculture.
1608	(i) "Inactive" means that no eligible expenditures have
1609	been made from a student scholarship account funded pursuant to
1610	this section.
1611	(j) "Incident" means battery; harassment; hazing; bullying;
1612	kidnapping; physical attack; robbery; sexual offenses,
1613	harassment, assault, or battery; threat or intimidation; or
1614	fighting at school, as defined by the department in accordance
1615	with s. 1006.147(4).
1616	(k) "Owner or operator" includes:
1617	1. An owner, president, officer, or director of an eligible
1618	nonprofit scholarship-funding organization or a person with
1619	equivalent decisionmaking authority over an eligible nonprofit
1620	scholarship-funding organization.
1621	2. An owner, operator, superintendent, or principal of an
1622	eligible private school or a person with equivalent
1623	decisionmaking authority over an eligible private school.
1624	<u>(l)(d)</u> "Parent" means a resident of this state who is a
1625	parent, as defined in s. 1000.21.
1626	(m) (c) "Program" means the Family Empowerment Scholarship
1627	Program.
1628	(n) "School" means any educational program or activity
1629	conducted by a public K-12 educational institution, any school-
1630	related or school-sponsored program or activity, and riding on a
1631	school bus as defined in s. 1006.25(1), including waiting at a
1632	school bus stop.
1633	(3) INITIAL SCHOLARSHIP ELIGIBILITY.—A student is eligible
1634	for a Family Empowerment Scholarship under this section if the

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



1635	student meets the following criteria:
1636	(a)1. The student is on the direct certification list
1637	pursuant to s. 1002.395(2)(c) or the student's household income
1638	level does not exceed 300 185 percent of the federal poverty
1639	level or an adjusted maximum percent of the federal poverty
1640	level established pursuant to paragraph (e); or
1641	2. The student is <u>:</u>
1642	a. Currently placed, or during the previous state fiscal
1643	year was placed, in foster care or in out-of-home care as
1644	defined in s. 39.01 <u>;</u>
1645	b. A sibling of a student who is participating in the
1646	scholarship program under this subsection, if the student
1647	resides in the same household as the sibling;
1648	c. A sibling of a student who is participating in the
1649	scholarship program under s. 1002.381, if the student resides in
1650	the same household as the sibling and attends the same school;
1651	or
1652	<u>d. Enrolled in a Florida public school in kindergarten</u>
1653	through grade 12 and reported an incident in accordance with
1654	paragraph (7)(b)
1655	3. The student's household income level does not exceed 300
1656	percent of the federal poverty level or an adjusted maximum
1657	percent of the federal poverty level as established pursuant to
1658	paragraph (c) .
1659	
1660	A student who initially receives a scholarship based on
1661	eligibility under <u>this paragraph</u> subparagraph 2. remains
1662	eligible to participate until the student graduates from high
1663	school or attains the age of 21 years, whichever occurs first,
	1

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



1664 regardless of the student's household income level. A sibling of 1665 a student who is participating in the scholarship program under 1666 this subsection is eligible for a scholarship if the student 1667 resides in the same household as the sibling.

(b) 1. The student is eligible to enroll in kindergarten through grade 12 in a public school in this state;

2. The student has spent the prior school year in attendance at a Florida public school; or

3. Beginning with the 2020-2021 school year, the student received a scholarship pursuant to s. 1002.395 during the previous school year but did not receive a renewal scholarship based solely on the eligible nonprofit scholarship-funding organization's lack of available funds after the organization fully exhausts its efforts to use funds available for awards under ss. 1002.395 and 1002.40(11)(i). Eligible nonprofit scholarship-funding organizations with students who meet the eligibility criterion of this subparagraph must annually notify the department in a format and by a date established by the department.

1684 For purposes of this paragraph, the term "prior school year in 1685 attendance" means that the student was enrolled full time and 1686 reported by a school district for funding during the preceding 1687 October and February Florida Education Finance Program surveys 1688 in kindergarten through grade 12, which includes time spent in a 1689 Department of Juvenile Justice commitment program if funded 1690 under the Florida Education Finance Program. However, a 1691 dependent child of a member of the United States Armed Forces 1692 who transfers to a school in this state from out of state or

Page 59 of 151

1668

1669

1670

1671

1672 1673

1674

1675 1676

1677

1678

1679

1680

1681 1682

1683

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



1693 from a foreign country due to a parent's permanent change of 1694 station orders or a foster child is exempt from the prior public 1695 school attendance requirement under this paragraph, but must 1696 meet the other eligibility requirements specified under this 1697 section to participate in the program. 1698 (c) The parent has <u>applied to an eligible nonprofit</u>

scholarship-funding organization to participate in the program by a date set by the organization obtained acceptance for admission of the student to a private school that is eligible for the program under subsection (8), and the parent has requested a scholarship from the Department of Education by a date established by the department pursuant to paragraph (7) (e), but no later than at least 60 days before the date of the first scholarship payment. The <u>application</u> request must be communicated directly to the <u>organization</u> department in a manner that creates a written or electronic record of the <u>application</u> request and the date of receipt of the <u>application</u> request. The department must notify the school district of the parent's intent upon receipt of the parent's request.

(d) The student is awarded a scholarship in accordance with the following priority order:

1. An eligible student who received a Family Empowerment Scholarship during the previous school year, or a Florida Tax <u>Credit Scholarship or Hope Scholarship during the 2020-2021</u> <u>school year</u>, and requested a renewal scholarship award.

1718 2. An eligible student who meets the criteria for an 1719 initial award under both <u>paragraphs</u> paragraph (a) and <u>(b) and</u> 1720 <u>was retained on the previous school year's wait list</u> 1721 <u>subparagraph (b)3</u>.

Page 60 of 151

1699

1700

1701

1702

1703

1704

1705

1706

1707

1708

1709

1710 1711

1712

1713

1714

1715

1716

1717

118708

1722	3. An eligible student who meets the criteria for an
1723	initial award under <u>sub-subparagraph (a)2.a., or sub-</u>
1724	subparagraph (a)2.b., or sub-subparagraph (a)2.d., and paragraph
1725	(b) subparagraph (b)2. and either subparagraph (a)1. or
1726	subparagraph (a)2.
1727	4. An eligible student who meets the criteria for an
1728	initial award under subparagraph (a)1. (b)1. and paragraph (b),
1729	and the student's household income level does not exceed 185
1730	percent of the federal poverty level either subparagraph (a)1.
1731	or subparagraph (a)2 .
1732	5. An eligible student who meets the criteria for an
1733	initial award under subparagraph (a)1. (a)3. and $_{ au}$ paragraph (b)
1734	in priority order, either subparagraph (b)2. or subparagraph
1735	(b)1 .
1736	6. An eligible student who meets the criteria for an
1737	initial award under sub-subparagraph (a)2.c. and paragraph (b).
1738	
1739	An approved student who does not receive a scholarship must be
1740	placed on the wait list in the order in which his or her
1741	application is approved. An eligible student who does not
1742	receive a scholarship within the fiscal year must be retained on
1743	the wait list for the subsequent year.
1744	(e) The student's household income level does not exceed an
1745	adjusted maximum percent of the federal poverty level that is
1746	increased by 25 percent in the fiscal year following any fiscal
1747	year in which more than 5 percent of the available scholarships
1748	authorized under subsection $(12) + (11)$ have not been awarded.
1749	(4) TERM OF SCHOLARSHIP <u>For purposes of continuity of</u>
1750	educational choice and program integrity:

Page 61 of 151

118708

1751	(a)1. Program payments made by the state to an organization
1752	for a Family Empowerment Scholarship under this section must
1753	continue until:
1754	a. The parent does not renew program eligibility;
1755	b. The organization determines that the student is not
1756	eligible for program renewal;
1757	c. The Commissioner of Education suspends or revokes
1758	program participation or use of funds pursuant to subparagraph
1759	(b) (1);
1760	d. The student's parent has forfeited participation in the
1761	program for failure to comply with subsection (10);
1762	e. The student enrolls in a public school, except that a
1763	student who enters a Department of Juvenile Justice detention
1764	center for a period of no more than 21 days is not considered to
1765	have returned to a public school for that purpose; or
1766	f. The student graduates from high school or attains 21
1767	years of age, whichever occurs first.
1768	2. Reimbursements for program expenditures may continue
1769	until the account balance is expended or the account is closed
1770	pursuant to paragraph (b) For purposes of continuity of
1771	educational choice, a Family Empowerment Scholarship shall
1772	remain in force until the student returns to a public school,
1773	graduates from high school, or reaches the age of 21, whichever
1774	occurs first. A scholarship student who enrolls in a public
1775	school or public school program is considered to have returned
1776	to a public school for the purpose of determining the end of the
1777	scholarship's term. However, if a student enters a Department of
1778	Juvenile Justice detention center for a period of no more than
1779	21 days, the student is not considered to have returned to a

Page 62 of 151



1780	public school for that purpose.
1781	(b)1. The commissioner shall close a student's scholarship
1782	account, and any remaining funds, including, but not limited to,
1783	contributions made to the Stanley G. Tate Florida Prepaid
1784	College Program or earnings from or contributions made to the
1785	Florida College Savings Program using program funds pursuant to
1786	paragraph (6)(e), revert to the state after:
1787	a. Denial or revocation of program eligibility by the
1788	commissioner for fraud or abuse, including, but not limited to,
1789	the student or the student's parent accepting any payment,
1790	refund, or rebate in any manner from a provider of any services
1791	received pursuant to subsection (6); however, a private school
1792	may discount tuition if the private school deems it necessary;
1793	b. Any period of 2 consecutive years after high school
1794	completion or graduation during which the student has not been
1795	enrolled in an eligible postsecondary educational institution or
1796	a program offered by the institution; or
1797	c. The account has been inactive for 2 consecutive fiscal
1798	years Upon reasonable notice to the department and the school
1799	district, the student's parent may remove the student from the
1800	private school and place the student in a public school in
1801	accordance with this section.
1802	2. The commissioner must notify the parent and the
1803	organization when a Family Empowerment Scholarship account is
1804	closed and program funds revert to the state
1805	(c) Upon reasonable notice to the department, the student's
1806	parent may move the student from one participating private
1807	school to another participating private school.
1808	(5) SCHOLARSHIP PROHIBITIONSA student is not eligible for

Page 63 of 151

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



1809	a Family Empowerment Scholarship while he or she is:
1810	(a) Enrolled in a public school, including, but not limited
1811	to, the Florida School for the Deaf and the Blind, the College-
1812	Preparatory Boarding Academy, a developmental research school
1813	authorized under s. 1002.32, or a charter school authorized
1814	under this chapter;
1815	(b) Enrolled in a school operating for the purpose of
1816	providing educational services to youth in a Department of
1817	Juvenile Justice commitment program;
1818	(c) Receiving any other educational scholarship pursuant to
1819	this chapter;
1820	(d) Not having regular and direct contact with his or her
1821	private school teachers pursuant to s. 1002.421(1)(i), unless he
1822	or she is enrolled in a home education program pursuant to s.
1823	1002.41 Participating in a home education program as defined in
1824	s. 1002.01(1);
1825	(c) Participating in a private tutoring program pursuant to
1826	s. 1002.43 ; or
1827	<u>(e)</u> Participating in a virtual school, correspondence
1828	school, or distance learning program that receives state funding
1829	pursuant to the student's participation.
1830	(6) AUTHORIZED USES OF PROGRAM FUNDSProgram funds must be
1831	used to meet the individual educational needs of an eligible
1832	student and may be spent for the following purposes:
1833	(a) Instructional materials, including school equipment and
1834	supplies, and digital devices and Internet access to access
1835	digital instructional materials.
1836	(b) Curriculum.
1837	(c) Tuition or fees associated with full-time or part-time

Page 64 of 151

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



1838	enrollment in any of the following:
1839	1. A home education program, an eligible private school, an
1840	eligible postsecondary educational institution, or a program
1841	offered by the postsecondary institution;
1842	2. A private tutoring program authorized under s. 1002.43,
1843	a virtual program offered by a department-approved private
1844	online provider that meets the provider qualifications specified
1845	in s. 1002.45(2)(a), or a program offered by the Florida Virtual
1846	School to a private paying student; or
1847	3. An approved online course offered pursuant to s.
1848	1003.499 or s. 1004.0961 or a private virtual school that meets
1849	the requirements of s. 1002.421.
1850	(d) Fees for nationally standardized, norm-referenced
1851	achievement tests, Advanced Placement examinations, industry
1852	certification examinations, assessments related to postsecondary
1853	education, or other assessments.
1854	(e) Contributions to the Stanley G. Tate Florida Prepaid
1855	College Program pursuant to s. 1009.98 or the Florida College
1856	Savings Program pursuant to s. 1009.981, for the benefit of the
1857	eligible student.
1858	(f) Contracted services provided by a public school or
1859	school district, including classes. A student who receives
1860	services under a contract under this paragraph is not considered
1861	enrolled in a public school for eligibility purposes as
1862	specified in subsection (5).
1863	(g) Tuition and fees for part-time tutoring services
1864	provided by a person who holds a valid Florida educator's
1865	certificate pursuant to s. 1012.56; a person who holds an
1866	adjunct teaching certificate pursuant to s. 1012.57; a person
	1 I I I I I I I I I I I I I I I I I I I

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



1867	who has a bachelor's degree or a graduate degree in the subject
1868	area in which instruction is given; or a person who has
1869	demonstrated a mastery of subject area knowledge pursuant to s.
1870	1012.56(5) or as approved by the department. As used in this
1870	
	paragraph, the term "part-time tutoring services" does not
1872	qualify as regular school attendance as defined in s.
1873	<u>1003.01(13)(e).</u>
1874	(h) Fees for summer education programs.
1875	(i) Fees for after-school education programs.
1876	(j) Fees for an annual evaluation of educational progress
1877	by a state-certified teacher under s. 1002.41(1)(f), if this
1878	option is chosen for a home education student.
1879	(k) Transportation expenses that may not exceed \$750
1880	annually necessary to meet the student's educational needs under
1881	this section.
1882	
1883	A provider of any services receiving payments pursuant to this
1884	subsection may not share, refund, or rebate any moneys from the
1885	Family Empowerment Scholarship with the parent or participating
1886	student in any manner.
1887	(7) (6) SCHOOL DISTRICT OBLIGATIONS
1888	(a) By July 15, 2019, and by April 1 of each year
1889	thereafter, a school district shall inform all households within
1890	the district receiving free or reduced-priced meals under the
1891	National School Lunch Act of their eligibility to apply to the
1892	department for a Family Empowerment Scholarship. The form of
1893	such notice shall be provided by the department, and the school
1894	district shall include the provided form in any normal
1895	correspondence with eligible households. Such notice is limited

Page 66 of 151



1896 to once a year.

1897

1898 1899

1900

1901

1902

1903

1904

1905

1906

1907

1908

(b) <u>Upon receipt of a report of an incident, the school</u> <u>principal, or his or her designee, shall provide a copy of the</u> <u>report to the parent and investigate the incident to determine</u> <u>if the incident must be reported as required by s. 1006.147(4).</u> <u>Within 24 hours after receipt of the report, the principal or</u> <u>his or her designee shall provide a copy of the report to the</u> <u>parent of the alleged offender and to the superintendent. Upon</u> <u>conclusion of the investigation or within 15 days after the</u> <u>incident was reported, whichever occurs first, the school</u> <u>district shall notify the parent of the program and offer the</u> <u>parent an opportunity to request and receive a Family</u> <u>Empowerment Scholarship.</u>

1909 (c) The school district in which a participating student 1910 resides must notify the student and his or her parent about the 1911 locations and times to take all statewide assessments under s. 1912 1008.22 if the student chooses to participate in such 1913 assessments. Upon the request of the department, a school 1914 district shall coordinate with the department to provide to a 1915 participating private school the statewide assessments 1916 administered under s. 1008.22 and any related materials for 1917 administering the assessments. For a student who participates in 1918 the Family Empowerment Scholarship Program whose parent requests that the student take the statewide assessments under s. 1919 1008.22, the district in which the student attends a private 1920 1921 school shall provide locations and times to take all statewide 1922 assessments. A school district is responsible for implementing 1923 test administrations at a participating private school, 1924 including the:



1925 1. Provision of training for private school staff on test 1926 security and assessment administration procedures; 1927 2. Distribution of testing materials to a private school; 1928 3. Retrieval of testing materials from a private school; 1929 4. Provision of the required format for a private school to 1930 submit information to the district for test administration and 1931 enrollment purposes; and 1932 5. Provision of any required assistance, monitoring, or 1933 investigation at a private school. 1934 (d) (c) Each school district must publish information about the Family Empowerment Scholarship Program on the district's 1935 1936 website homepage, which, - at a minimum, the published 1937 information must include a website link to the Family 1938 Empowerment Scholarship Program published on the Department of 1939 Education website as well as a telephone number and e-mail that 1940 students and parents may use to contact relevant personnel in 1941 the school district to obtain information about the scholarship. 1942 (8) (7) DEPARTMENT OF EDUCATION OBLIGATIONS. - The department 1943 shall: 1944 (a) Annually verify the eligibility of nonprofit 1945 scholarship-funding organizations that meet the requirements of 1946 paragraph (2)(e). 1947 (b) (a) Publish and update, as necessary, information on the 1948 department website about the scholarship programs under this 1949 chapter Family Empowerment Scholarship Program, including, but 1950 not limited to, student eligibility criteria, parental 1951 responsibilities, and relevant data. 1952 (c) (b) Cross-check prior to each distribution of funds the

list of participating scholarship students with the public

1953



1954 school enrollment lists before each scholarship payment to avoid 1955 duplication.

<u>(d) (c)</u> Maintain and publish a list of nationally normreferenced tests identified for purposes of satisfying the testing requirement in subparagraph <u>(9) (c)1.</u> (8) (c)1. The tests must meet industry standards of quality in accordance with state board rule.

<u>(e)</u> (d) Notify eligible nonprofit scholarship-funding organizations of the deadlines for submitting the verified list of students determined to be eligible for an initial or renewal scholarship.

(f) (e) Distribute each student's scholarship funds on a quarterly basis to the eligible nonprofit scholarship-funding organization, to be deposited into the student's account Establish deadlines for the receipt of initial applications and renewal notifications in order to implement the priority order for scholarship awards pursuant to paragraph (3)(d).

(g) Notify an eligible nonprofit scholarship-funding organization of any of the organization's or other eligible nonprofit scholarship-funding organization's identified students who are receiving educational scholarships under this chapter.

(h) Issue a project grant award to a state university, to which participating private schools must report the scores of participating students on the nationally norm-referenced tests or the statewide assessments administered by the private school in grades 3 through 10. The project term is 2 years, and the amount of the project is up to \$250,000 per year. The project grant award must be reissued in 2-year intervals in accordance with this paragraph.

118708

1983 1. The state university must annually report to the 1984 Department of Education on the student performance of 1985 participating students: 1986 a. On a statewide basis. The report shall also include, to 1987 the extent possible, a comparison of scholarship students' 1988 performance to the statewide student performance of public school students with socioeconomic backgrounds similar to those 1989 1990 of students participating in the scholarship program. To 1991 minimize costs and reduce time required for the state 1992 university's analysis and evaluation, the Department of 1993 Education shall coordinate with the state university to provide 1994 data in order to conduct analyses of matched students from 1995 public school assessment data and calculate control group 1996 student performance using an agreed-upon methodology; and 1997 b. On an individual school basis. For the 2020-2021 school 1998 year, the annual report must include student performance for each participating private school in which at least 51 percent 1999 of the total enrolled students in the private school 2000 2001 participated in the Florida Tax Credit Scholarship Program or 2002 the Family Empowerment Scholarship Program. Beginning with the 2003 2021-2022 school year, the annual report must include student 2004 performance for each participating private school in which at 2005 least 51 percent of the total enrolled students in the private 2006 school participated in the Family Empowerment Scholarship 2007 Program. The report shall be according to each participating 2008 private school, and for participating students, in which there 2009 are at least 30 participating students who have scores for tests 2010 administered. If the state university determines that the 30participating-student cell size may be reduced without 2011

Page 70 of 151



2012 disclosing personally identifiable information, as described in 2013 34 C.F.R. s. 99.12, of a participating student, the state 2014 university may reduce the participating-student cell size, but 2015 the cell size may not be reduced to less than 10 participating 2016 students. The department shall provide each private school's 2017 prior school year student enrollment information to the state 2018 university no later than June 15 of each year, or as requested 2019 by the state university. 2020 2. The sharing and reporting of student performance data 2021 under this paragraph must be in accordance with the requirements 2022 of ss. 1002.22 and 1002.221 and 20 U.S.C. s. 1232q, the Family 2023 Educational Rights and Privacy Act, and the applicable rules and 2024 regulations issued pursuant thereto, and must be for the sole 2025 purpose of creating the annual report required by subparagraph 2026 1. All parties must preserve the confidentiality of such 2027 information as required by law. The annual report may not disaggregate data to a level that will identify individual 2028 2029 participating schools, except as required under sub-subparagraph 2030 1.b., or disclose the academic level of individual students. 2031 3. The annual report required by subparagraph 1. must be 2032 published by the Department of Education on its website. 2033 (i) Maintain on its website a list of approved providers, 2034 including eligible postsecondary educational institutions,

eligible private schools, and organizations. The department may 2035 2036 identify or provide links to lists of other approved providers.

(j) Require each organization to verify eligible expenditures before the distribution of funds for any 2039 expenditures made pursuant to paragraphs (6) (a) and (b). Review of expenditures made for services specified in paragraphs 2040

Page 71 of 151

2037

2038



2041 (6)(c)-(k) may be completed after the purchase is made. 2042 (k) Require quarterly reports by an eligible nonprofit 2043 scholarship-funding organization regarding the overall number of 2044 students participating in the scholarship program, the number of 2045 home education students participating in the scholarship 2046 program, the number of students attending a private school 2047 participating in the scholarship program, the private schools at 2048 which the students are enrolled, and other information the 2049 department deems necessary. 2050 (1) Provide a process to match the direct certification 2051 list with the scholarship application data submitted by any 2052 nonprofit scholarship-funding organization eligible to receive 2053 the 2.5 percent administrative allowance under paragraph 2054 (11)(k). 2055 (m) Contract with an independent entity to provide an 2056 annual evaluation of the program by: 2057 1. Reviewing the school bullying prevention education 2058 program, school climate, and code of student conduct of each 2059 public school from which 10 or more students transferred to 2060 another public school or private school using the Hope 2061 Scholarship or Family Empowerment Scholarship to determine areas 2062 in the school or school district procedures involving reporting, 2063 investigating, and communicating a parent's and student's rights which are in need of improvement. At a minimum, the review must 2064 2065 include: 2066 a. An assessment of the investigation time and quality of 2067 the response of the school and the school district. 2068 b. An assessment of the effectiveness of communication 2069 procedures with the students involved in an incident, the

Page 72 of 151

3/4/2021 8:26:58 AM

118708

2070	students' parents, and the school and school district personnel.
2071	c. An analysis of school incident and discipline data.
2072	d. The challenges and obstacles relating to implementing
2073	recommendations from the review.
2074	2. Reviewing the school bullying prevention education
2075	program, school climate, and code of student conduct of each
2076	public school to which a student transferred if the student was
2077	from a school identified in subparagraph 1. in order to identify
2078	best practices and make recommendations to the public school at
2079	which the incidents occurred.
2080	3. Surveying the parents of participating students to
2081	determine academic, safety, and school climate satisfaction and
2082	to identify any challenges to or obstacles in addressing an
2083	incident or relating to the use of the scholarship.
2084	(n) Investigate any written complaint of a violation of
2085	this section by a parent, a student, a private school, a public
2086	school, a school district, an organization, a provider, or
2087	another appropriate party in accordance with the process
2088	established under s. 1002.421.
2089	(o) Establish and coordinate with the eligible nonprofit
2090	scholarship-funding organizations an FTE reporting process to
2091	provide FTE by county by FEFP program and by matrix level of
2092	services to be used to revise and update the K-12 Education
2093	Scholarship Program Allocation pursuant to s. 1011.687, for
2094	inclusion in the FEFP calculations beginning with the FEFP
2095	calculation following the October student membership survey.
2096	(9) (8) PRIVATE SCHOOL ELIGIBILITY AND OBLIGATIONSTo be
2097	eligible to participate in the Family Empowerment Scholarship
2098	Program, a private school may be sectarian or nonsectarian and

Program, a private school may be sectarian or nonsectarian and



2099 must: 2100 (a) Comply with all requirements for private schools 2101 participating in state school choice scholarship programs 2102 pursuant to s. 1002.421. 2103 (b) Provide to the organization department all 2104 documentation required for a student's participation by a date 2105 established by the organization, including the private school's 2106 and student's fee schedules, at least 30 days before any quarterly scholarship payment is made for the student pursuant 2107 2108 to paragraph (11) (f). A student is not eligible to receive a 2109 quarterly scholarship payment if the private school fails to 2110 meet this deadline. (c)1. Annually administer or make provision for students 2111 2112 participating in the program in grades 3 through 10 to take one 2113 of the nationally norm-referenced tests that are identified by 2114 the department pursuant to paragraph (8) (d) $\frac{(7)(c)}{(7)(c)}$ or to take 2115 the statewide assessments pursuant to s. 1008.22. Students with 2116 disabilities for whom standardized testing is not appropriate 2117

are exempt from this requirement. A participating private school shall report a student's scores to his or her parent. By August 15 of each year, a participating private school must report the scores of all participating students to a state university as described in paragraph (8)(h) s. 1002.395(9)(f).

2122 2. Administer the statewide assessments pursuant to s. 2123 1008.22 if the private school chooses to offer the statewide 2124 assessments. A participating private school may choose to offer 2125 and administer the statewide assessments to all students who 2126 attend the private school in grades 3 through 10 and must submit 2127 a request in writing to the department by March 1 of each year

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48

118708

2128 in order to administer the statewide assessments in the 2129 subsequent school year. 2130 2131 If a private school fails to meet the requirements of this 2132 subsection or s. 1002.421, the commissioner may determine that the private school is ineligible to participate in the 2133 2134 scholarship program. 2135 (10) (9) PARENT AND STUDENT RESPONSIBILITIES FOR PROGRAM 2136 PARTICIPATION.-A parent who applies for a Family Empowerment 2137 Scholarship is exercising his or her parental option to 2138 determine the appropriate placement or the services that best 2139 meets the needs of his or her child place his or her child in a private school. 2140 2141 (a) To satisfy or maintain program eligibility, including 2142 eligibility to receive and spend program payments, the parent 2143 must sign an agreement with the organization and annually submit 2144 a sworn compliance statement to the organization to: 2145 1. Affirm that the student is enrolled in a program that 2146 meets regular school attendance requirements as provided in s. 2147 1003.01(13)(b)-(e). 2148 2. Affirm that the program funds are used only for authorized purposes serving the student's educational needs, as 2149 2150 described in subsection (6). 2151 3. Affirm that the parent is responsible for the education 2152 of his or her student by, as applicable: 2153 a. Requiring the student to take an assessment in 2154 accordance with paragraph (9)(c); or 2155 b. Providing an annual evaluation in accordance with s. 2156 1002.41(1)(f).

118708

<u>4. Affirm that the student remains in good standing with</u> <u>the provider or school if those options are selected by the</u> <u>parent</u> The parent must select the private school and apply for the admission of his or her student.

(b) The parent must request the scholarship at least 60 days before the date of the first scholarship payment.

(c) The parent must inform the applicable school district when the parent withdraws his or her student from a public school to attend an eligible private school.

(d) Any student participating in the program must remain in attendance throughout the school year unless excused by the school for illness or other good cause.

(c) (e) If Before enrolling in a private school, a student and his or her parent or guardian must meet with the private school's principal or the principal's designee to review the school's academic programs and policies, customized educational programs, code of student conduct, and attendance policies.

<u>(d) (f)</u> The parent shall ensure that <u>a</u> the student participating in the scholarship program <u>and enrolled in a</u> <u>private school</u> takes the norm-referenced assessment offered by the private school. The parent may also choose to have the student participate in the statewide assessments pursuant to paragraph <u>(9)(c)</u> (6)(b).

2180 (e) (g) If the parent requests that the student 2181 participating in the program take all statewide assessments 2182 required pursuant to s. 1008.22, the parent is responsible for 2183 transporting the student to the assessment site designated by 2184 the school district.

2185

2157

2158

2159 2160

2161

2162

2163

2164

2165

2166

2167

2168

2169

2170

2171

2172

2173

2174

2175

2176

2177

2178

2179

(h) Upon receipt of a scholarship warrant, the parent to

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



2186 whom the warrant is issued must restrictively endorse the 2187 warrant to the private school for deposit into the private 2188 school's account. The parent may not designate any entity or 2189 individual associated with the participating private school as 2190 the parent's attorney in fact to endorse a scholarship warrant. 2191 A participant who fails to comply with this paragraph forfeits 2192 the scholarship. 2193 (f) (i) The parent must annually renew participation in the 2194 program by the date established and in a format determined by 2195 the organization department pursuant to paragraph (7) (e). A 2196 student whose participation in the program is not renewed may 2197 continue to spend scholarship funds that are in his or her 2198 account from prior years unless the account must be closed 2199 pursuant to paragraph (4)(b). 2200 (g) The parent is responsible for procuring the services 2201 necessary to educate the student. If a parent does not procure 2202 the necessary educational services for the student and the 2203 student's account has been inactive for 2 consecutive fiscal 2204 years, the student is ineligible and the student's account must 2205 be closed pursuant to paragraph (4)(b). 2206 (h) The parent is responsible for all eligible expenses in 2207 excess of the Family Empowerment Scholarship. 2208 (i) The parent may not transfer any prepaid college plan or 2209 college savings plan funds contributed pursuant to paragraph 2210 (6) (e) to another beneficiary while the plan contains funds 2211 contributed pursuant to this section. 2212 (j) The parent may not receive a payment, refund, or rebate 2213 from an approved provider of any services under this program. 2214

118708

2215	A participant who fails to comply with this subsection forfeits
2216	the Family Empowerment Scholarship.
2217	(11) (10) OBLIGATIONS OF ELIGIBLE NONPROFIT SCHOLARSHIP-
2218	FUNDING ORGANIZATIONSAn eligible nonprofit scholarship-funding
2219	organization:
2220	(a) Must comply with the antidiscrimination provisions of
2221	<u>42 U.S.C. s. 2000d.</u>
2222	(b) Must comply with the following background check
2223	requirements:
2224	1. All owners and operators as defined in subparagraph
2225	(2)(k)1., before employment or engagement to provide services,
2226	are subject to a level 2 background screening as provided under
2227	chapter 435. The fingerprints for the background screening must
2228	be electronically submitted to the Department of Law Enforcement
2229	and can be taken by an authorized law enforcement agency or by
2230	an employee of the eligible nonprofit scholarship-funding
2231	organization or a private company who is trained to take
2232	fingerprints. However, the complete set of fingerprints of an
2233	owner or operator may not be taken by the owner or operator. The
2234	results of the state and national criminal history check must be
2235	provided to the Department of Education for screening under
2236	chapter 435. The cost of the background screening may be borne
2237	by the eligible nonprofit scholarship-funding organization or
2238	the owner or operator.
2239	2. Every 5 years following employment or engagement to
2240	provide services or association with an eligible nonprofit
2241	scholarship-funding organization, each owner or operator must
2242	meet level 2 screening standards as described in s. 435.04, at
2243	which time the nonprofit scholarship-funding organization shall

Page 78 of 151



2244 request the Department of Law Enforcement to forward the 2245 fingerprints to the Federal Bureau of Investigation for level 2 2246 screening. If the fingerprints of an owner or operator are not 2247 retained by the Department of Law Enforcement under subparagraph 2248 3., the owner or operator must electronically file a complete 2249 set of fingerprints with the Department of Law Enforcement. Upon 2250 submission of fingerprints for this purpose, the eligible 2251 nonprofit scholarship-funding organization shall request that 2252 the Department of Law Enforcement forward the fingerprints to 2253 the Federal Bureau of Investigation for level 2 screening, and 2254 the fingerprints must be retained by the Department of Law 2255 Enforcement under subparagraph 3.

3. Fingerprints submitted to the Department of Law Enforcement as required by this paragraph must be retained by the Department of Law Enforcement in a manner approved by rule and entered in the statewide automated biometric identification system authorized by s. 943.05(2)(b). The fingerprints must continue to be available for all purposes and uses authorized for arrest fingerprints entered in the statewide automated biometric identification system pursuant to s. 943.051.

4. The Department of Law Enforcement shall search all arrest fingerprints received under s. 943.051 against the fingerprints retained in the statewide automated biometric identification system under subparagraph 3. Any arrest record that is identified with an owner's or operator's fingerprints must be reported to the Department of Education. The Department of Education shall participate in this search process by paying an annual fee to the Department of Law Enforcement and by informing the Department of Law Enforcement of any change in the

Page 79 of 151

2256

2257

2258

2259

2260

2261

2262



2273	employment, engagement, or association status of the owners or
2274	operators whose fingerprints are retained under subparagraph 3.
2275	The Department of Law Enforcement shall adopt a rule setting the
2276	amount of the annual fee to be imposed upon the Department of
2277	Education for performing these services and establishing the
2278	procedures for the retention of owner or operator fingerprints
2279	and the dissemination of search results. The fee may be borne by
2280	the owner or operator of the nonprofit scholarship-funding
2281	organization.
2282	5. A nonprofit scholarship-funding organization whose owner
2283	or operator fails the level 2 background screening is not
2284	eligible to provide scholarships under this section.
2285	6. A nonprofit scholarship-funding organization whose owner
2286	or operator in the last 7 years has filed for personal
2287	bankruptcy or corporate bankruptcy in a corporation of which he
2288	or she owned more than 20 percent is not eligible to provide
2289	scholarships under this section.
2290	7. In addition to the offenses listed in s. 435.04, a
2291	person required to undergo background screening pursuant to this
2292	part or authorizing statutes may not have an arrest awaiting
2293	final disposition for, must not have been found guilty of, or
2294	entered a plea of nolo contendere to, regardless of
2295	adjudication, and must not have been adjudicated delinquent, and
2296	the record must not have been sealed or expunged for, any of the
2297	following offenses or any similar offense of another
2298	jurisdiction:
2299	a. Any authorizing statutes, if the offense was a felony.
2300	b. This chapter, if the offense was a felony.
2301	c. Section 409.920, relating to Medicaid provider fraud.

Page 80 of 151



2302	d. Section 409.9201, relating to Medicaid fraud.
2303	e. Section 741.28, relating to domestic violence.
2304	f. Section 817.034, relating to fraudulent acts through
2305	mail, wire, radio, electromagnetic, photoelectronic, or
2306	photooptical systems.
2307	g. Section 817.234, relating to false and fraudulent
2308	insurance claims.
2309	h. Section 817.505, relating to patient brokering.
2310	i. Section 817.568, relating to criminal use of personal
2311	identification information.
2312	j. Section 817.60, relating to obtaining a credit card
2313	through fraudulent means.
2314	k. Section 817.61, relating to fraudulent use of credit
2315	cards, if the offense was a felony.
2316	1. Section 831.01, relating to forgery.
2317	m. Section 831.02, relating to uttering forged instruments.
2318	n. Section 831.07, relating to forging bank bills, checks,
2319	drafts, or promissory notes.
2320	o. Section 831.09, relating to uttering forged bank bills,
2321	checks, drafts, or promissory notes.
2322	p. Section 831.30, relating to fraud in obtaining medicinal
2323	drugs.
2324	q. Section 831.31, relating to the sale, manufacture,
2325	delivery, or possession with the intent to sell, manufacture, or
2326	deliver any counterfeit controlled substance, if the offense was
2327	a felony.
2328	(c) May not have an owner or operator who owns or operates
2329	an eligible private school that is participating in the
2330	scholarship program.

Page 81 of 151

118708

0 2 2 1	
2331	(d) Shall establish and maintain separate accounts for each
2332	eligible student. For each account, the organization must
2333	maintain a record of accrued interest that is retained in the
2334	student's account and available only for authorized program
2335	expenditures.
2336	(e) May not restrict or reserve scholarships for use at a
2337	particular private school.
2338	(f) Must provide to the Auditor General and the Department
2339	of Education a report on the results of an annual financial
2340	audit of its accounts and records conducted by an independent
2341	certified public accountant in accordance with auditing
2342	standards generally accepted in the United States, government
2343	auditing standards, and rules promulgated by the Auditor
2344	General. The audit report must include a report on financial
2345	statements presented in accordance with generally accepted
2346	accounting principles. Audit reports must be provided to the
2347	Auditor General and the Department of Education within 180 days
2348	after completion of the eligible nonprofit scholarship-funding
2349	organization's fiscal year.
2350	(g)1.a. Must use agreed-upon procedures that uniformly
2351	apply to all private schools and determine, at a minimum,
2352	whether the private school has been verified as eligible by the
2353	Department of Education under s. 1002.421; has an adequate
2354	accounting system, system of financial controls, and process for
2355	deposit and classification of scholarship funds; and has
2356	properly expended scholarship funds for education-related
2357	expenses.
2358	b. Must participate in a joint review of the agreed-upon
2359	procedures and guidelines under sub-subparagraph a., by February

Page 82 of 151



2360	of each biennium, if the scholarship-funding organization
2361	provided more than \$250,000 in scholarship funds to an eligible
2362	private school under this chapter during the state fiscal year
2363	preceding the biennial review. If the procedures and guidelines
2364	are revised, the revisions must be provided to private schools
2365	and the Commissioner of Education by March 15 of the year in
2366	which the revisions were completed. The revised agreed-upon
2367	procedures take effect the subsequent school year.
2368	c. Must monitor the compliance of a private school with s.
2369	1002.421(1)(q) if the scholarship-funding organization provided
2370	the majority of the scholarship funding to the school. For each
2371	private school subject to s. 1002.421(1)(q), the appropriate
2372	scholarship-funding organization shall annually notify the
2373	Commissioner of Education by October 30 of:
2374	(I) A private school's failure to submit a report required
2375	under s. 1002.421(1)(q); or
2376	(II) Any material exceptions set forth in the report
2377	required under s. 1002.421(1)(q).
2378	2. Must seek input from the accrediting associations that
2379	are members of the Florida Association of Academic Nonpublic
2380	Schools and the Department of Education when conducting a joint
2381	review of the procedures and guidelines under sub-subparagraph
2382	<u>1.b.</u>
2383	(h) Must establish a date by which the parent of a
2384	participating student must confirm continuing participation in
2385	the program.
2386	(i) (a) Shall verify the household income level of students
2387	pursuant to subparagraph (3)(a)1. and submit the verified list
2388	of students and related documentation to the department.

Page 83 of 151



2389 (j) (b) Shall award initial and renewal scholarships to 2390 eligible students in priority order pursuant to subsection (3) 2391 and notify parents of their receipt of a scholarship paragraph 2392 (3) (d). The eligible nonprofit scholarship-funding organization 2393 shall implement the deadlines established by the department 2394 pursuant to paragraphs (7) (d) and (e). 2395 (k) (c) May, from eligible contributions received pursuant 2396 to s. 1002.395(6)(i)1.r use an amount not to exceed 2.5 1 percent of the total amount of all scholarships awarded under 2397 2398 this section for administrative expenses associated with 2399 performing functions under this section, if the organization has 2400 operated as an eligible nonprofit scholarship-funding 2401 organization for at least the preceding 3 fiscal years and did 2402 not have any findings of material weakness or material 2403 noncompliance in its most recent audit performed pursuant to 2404 paragraph (f). Such administrative expense amount is considered 2405 within the 3 percent limit on the total amount an organization 2406 may use to administer scholarships under this chapter. 2407 (1) Must verify qualifying educational expenditures 2408 pursuant to the requirement of paragraph (8) (j) and must request 2409 the return of any funds used for unauthorized purposes. 2410 (m) Must return any remaining program funds to the 2411 department pursuant to paragraph (4)(b). 2412 (n) Must document each scholarship student's eligibility pursuant to subsection (3) for a fiscal year before granting a 2413 2414 scholarship for that fiscal year. A student is ineligible for a 2415 scholarship if the student's account has been inactive for 2 2416 fiscal years and the student's account has been closed pursuant to paragraph (4)(b). 2417

Page 84 of 151

118708

2418	(o) Must allow a student who meets the requirements of
2419	subparagraph (3)(a)2. or a dependent child of a parent who is a
2420	member of the United States Armed Forces to apply for a
2421	scholarship at any time.
2422	<u>(p) (d)</u> Must, in a timely manner, submit any information
2423	requested by the department relating to the scholarship under
2424	this section.
2425	(q) Must establish a date by which the parent of a
2426	participating student must confirm continuing participation in
2427	the program.
2428	(r) Must prepare and submit quarterly reports to the
2429	department pursuant to paragraph (8)(k).
2430	<u>(s)</u> Must notify the department about any violation of
2431	this section by a parent or a private school.
2432	(12) (11) SCHOLARSHIP FUNDING AND PAYMENTFor the purposes
2433	of this subsection, the term "student FTE" refers to how
2434	participating students are calculated for the purposes of the
2435	scholarship program allocation, which is equal to four quarterly
2436	scholarship payments.
2437	(a) The scholarship is established for up to $175,000$ $18,000$
2438	student FTE for students annually beginning in the 2021-2022
2439	2019-2020 school year. <u>A student who received a Florida Tax</u>
2440	Credit Scholarship or a Hope Scholarship in the 2020-2021 school
2441	year and who meets the eligibility requirements in subsection
2442	(3) for the 2021-2022 school year is eligible for a Family
2443	Empowerment Scholarship in the 2021-2022 school year. Beginning
2444	in the <u>2022-2023</u> 2020-2021 school year, <u>and each year</u>
2445	thereafter, the maximum number of student FTE students
2446	participating in the scholarship program under this section



2447 shall annually increase by 1.0 percent of the state's total 2448 public school student enrollment.

(b) The scholarship amount provided to a student for any 2449 2450 single school year shall be for tuition and fees for an eligible private school, not to exceed annual limits, which shall be 2451 2452 determined in accordance with this paragraph. The calculated 2453 scholarship amount for a student participating in the program 2454 must to attend an eligible private school shall be based upon 2455 the grade level and school district in which the student was 2456 assigned as 97.5 95 percent of the funds per unweighted full-2457 time equivalent in the Florida Education Finance Program for a 2458 student in the basic program established pursuant to s. 2459 1011.62(1)(c)1., plus a per-full-time equivalent share of funds 2460 for all categorical programs, as provided in the General 2461 Appropriations Act except for the Exceptional Student Education 2462 Guaranteed Allocation.

(c) As an alternative, a student who is eligible for a Family Empowerment Scholarship is eligible for a transportation award limited to \$750 annually necessary to meet the student's educational needs under this section, if the student enrolls in a Florida public school that is outside the school district in which the student resides or is enrolled in a lab school as defined in s. 1002.32. These students do not count against the 175,000 student FTE cap established in paragraph (a) The amount of the Family Empowerment Scholarship shall be the calculated amount or the amount of the private school's tuition and fees, whichever is less. The amount of any assessment fee required by the participating private school may be paid from the total amount of the scholarship.

2463

2464

2465

2466

2467

2468

2469

2470 2471

2472

2473

2474

2475

118708

2476 (d) At the time of each Florida Education Finance Program student membership survey, the scholarship-funding organization 2477 shall report to the department student enrollment, student FTE, 2478 2479 and total award amounts by county, delineated by the FEFP 2480 program, and grade for The school district shall report all students who are participating in attending a private school 2481 2482 under this program. The students attending private schools on 2483 Family Empowerment Scholarships shall be reported separately 2484 from other students reported for purposes of the Florida 2485 Education Finance Program.

(e) Upon Following notification from the organization on 2486 2487 July 1, September 1, December 1, and or February 1 that an 2488 application has been approved for the program of the number of 2489 program participants, the department shall verify that the 2490 student is not prohibited from receiving a scholarship pursuant 2491 to subsection (5). The organization must provide the department 2492 with the documentation necessary to verify the student's participation transfer, from general revenue funds only, the 2493 2494 amount calculated pursuant to paragraph (b) to a separate 2495 account for the scholarship program for quarterly disbursement 2496 to parents of participating students. For a student exiting a 2497 Department of Juvenile Justice commitment program who chooses to participate in the scholarship program, the amount of the Family 2498 2499 Empowerment Scholarship calculated pursuant to paragraph (b) 2500 must be transferred from the school district in which the 2501 student last attended a public school before commitment to the 2502 Department of Juvenile Justice. When a student enters the 2503 scholarship program, the department must receive all 2504 documentation required for the student's participation,

Page 87 of 151

118708

2505 including the private school's and the student's fee schedules, 2506 at least 30 days before the first quarterly scholarship payment 2507 is made for the student.

2508 (f) Upon verification, the department shall release the 2509 student's scholarship funds to the organization, to be deposited into the student's account notification by the department that 2510 it has received the documentation required under paragraph (e), 2511 2512 the Chief Financial Officer shall make scholarship payments in 2513 four equal amounts no later than September 1, November 1, 2514 February 1, and April 1 of each school year in which the 2515 scholarship is in force. The initial payment shall be made after 2516 department verification of admission acceptance, and subsequent 2517 payments shall be made upon verification of continued enrollment 2518 and attendance at the private school. Payment must be by 2519 individual warrant made payable to the student's parent and 2520 mailed by the department to the private school of the parent's 2521 choice, and the parent shall restrictively endorse the warrant 2522 to the private school for deposit into the account of the 2523 private school.

(g) <u>Accrued interest in the student's account is in</u> <u>addition to, and not part of, the awarded funds. Program funds</u> <u>include both the awarded funds and accrued interest</u> Subsequent to each scholarship payment, the department shall request from the Department of Financial Services a sample of endorsed warrants to review and confirm compliance with endorsement requirements.

2531 (h) The organization may develop a system for payment of 2532 benefits by funds transfer, including, but not limited to, debit 2533 cards, electronic payment cards, or any other means of payment

Page 88 of 151

3/4/2021 8:26:58 AM

2524

2525

2526

2527

2528

2529

2530

118708

2534	that the department deems to be commercially viable or cost-
2535	effective. A student's scholarship award may not be reduced for
2536	debit card or electronic payment fees. Commodities or services
2537	related to the development of such a system must be procured by
2538	competitive solicitation unless they are purchased from a state
2539	term contract pursuant to s. 287.056.
2540	(i) Moneys received pursuant to this section do not
2541	constitute taxable income to the qualified student or parent of
2542	the qualified student.
2543	(13) OBLIGATIONS OF THE AUDITOR GENERAL
2544	(a) The Auditor General shall review all audit reports
2545	submitted pursuant to subsection (11). The Auditor General shall
2546	request any significant items that were omitted in violation of
2547	a rule adopted by the Auditor General. The organization shall
2548	provide such items within 45 days after the date of the request.
2549	If the organization does not comply with the Auditor General's
2550	request, the Auditor General shall notify the Legislative
2551	Auditing Committee.
2552	(b) At least once every 3 years, the Auditor General shall
2553	conduct an operational audit of accounts and records of each
2554	organization that participates in the program. As part of this
2555	audit, the Auditor General, at a minimum, must verify the total
2556	number of students served and the eligibility of reimbursements
2557	made by the organization and transmit that information to the
2558	department. The Auditor General must provide the commissioner
2559	with a copy of each annual operational audit performed pursuant
2560	to this subsection within 10 days after the audit is finalized.
2561	(c) The Auditor General shall notify the department of any
2562	organization that fails to comply with a request for

Page 89 of 151

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



2563	information.
2564	(14) NONPROFIT SCHOLARSHIP-FUNDING ORGANIZATIONS;
2565	APPLICATIONIn order to participate in the scholarship program
2566	created under this section, a charitable organization that seeks
2567	to be a nonprofit scholarship-funding organization shall submit
2568	an application for initial approval or renewal to the Office of
2569	Independent Education and Parental Choice no later than
2570	September 1 of each year before the school year for which the
2571	organization intends to offer scholarships.
2572	(a) An application for initial approval must include:
2573	1. A copy of the organization's incorporation documents and
2574	registration with the Division of Corporations of the Department
2575	of State.
2576	2. A copy of the organization's Internal Revenue Service
2577	determination letter as an s. 501(c)(3) not-for-profit
2578	organization.
2579	3. A description of the organization's financial plan that
2580	demonstrates sufficient funds to operate throughout the school
2581	year.
2582	4. A description of the geographic region that the
2583	organization intends to serve and an analysis of the demand and
2584	unmet need for eligible students in that area.
2585	5. The organization's organizational chart.
2586	6. A description of the criteria and methodology that the
2587	organization will use to evaluate scholarship eligibility.
2588	7. A description of the application process, including
2589	deadlines and any associated fees.
2590	8. A description of the deadlines for attendance
2591	verification and scholarship payments.

Page 90 of 151



2592 9. A copy of the organization's policies on conflict of 2593 interest and whistleblowers. 10. A copy of a surety bond or letter of credit to secure 2594 2595 the faithful performance of the obligations of the eligible 2596 nonprofit scholarship-funding organization in accordance with 2597 this section in an amount equal to 25 percent of the scholarship 2598 funds anticipated for each school year or \$100,000, whichever is 2599 greater. The surety bond or letter of credit must specify that 2600 any claim against the bond or letter of credit may be made only 2601 by an eligible nonprofit scholarship-funding organization to 2602 provide scholarships to and on behalf of students who would have 2603 had scholarships funded if it were not for the diversion of 2604 funds giving rise to the claim against the bond or letter of 2605 credit. 2606 (b) In addition to the information required by 2607 subparagraphs (a)1.-10., an application for renewal must 2608 include: 2609 1. A single surety bond or letter of credit to secure the 2610 faithful performance of the obligations of the eligible 2611 nonprofit scholarship-funding organization in accordance with 2612 this chapter equal to the amount of undisbursed funds held by 2613 the organization based on the annual report submitted pursuant 2614 to paragraph (11)(f). The amount of the surety bond or letter of 2615 credit must be at least \$100,000, but not more than \$25 million. 2616 The surety bond or letter of credit must specify that any claim 2617 against the bond or letter of credit may be made only by an 2618 eligible nonprofit scholarship-funding organization to provide 2619 scholarships to and on behalf of students who would have had scholarships funded if it were not for the diversion of funds 2620

Page 91 of 151

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



2621	giving rise to the claim against the bond or letter of credit.
2622	2. The organization's completed Internal Revenue Service
2623	Form 990 submitted no later than November 30 of the year before
2624	the school year that the organization intends to offer the
2625	scholarships, notwithstanding the September 1 application
2626	deadline.
2627	3. A copy of the statutorily required audit to the
2628	Department of Education and Auditor General.
2629	4. An annual report that includes:
2630	a. The number of students who completed applications, by
2631	county and by grade.
2632	b. The number of students who were approved for
2633	scholarships, by county and by grade.
2634	c. The number of students who received funding for
2635	scholarships within each funding category, by county and by
2636	grade.
2637	d. The amount of funds received, the amount of funds
2638	distributed in scholarships, and an accounting of remaining
2639	funds and the obligation of those funds.
2640	e. A detailed accounting of how the organization spent the
2641	administrative funds allowable under paragraph (11)(k).
2642	(c) In consultation with the Chief Financial Officer, the
2643	Office of Independent Education and Parental Choice shall review
2644	the application. The Department of Education shall notify the
2645	organization in writing of any deficiencies within 30 days after
2646	receipt of the application and allow the organization 30 days to
2647	correct any deficiencies.
2648	(d) Within 30 days after receipt of the finalized
2649	application by the Office of Independent Education and Parental



2650	Choice, the Commissioner of Education shall recommend approval
2651	or disapproval of the application to the State Board of
2652	Education. The State Board of Education shall consider the
2653	application and recommendation at the next scheduled meeting,
2654	adhering to appropriate meeting notice requirements. If the
2655	State Board of Education disapproves the organization's
2656	application, it shall provide the organization with a written
2657	explanation of that determination. The State Board of
2658	Education's action is not subject to chapter 120.
2659	(e) If the State Board of Education disapproves the renewal
2660	of a nonprofit scholarship-funding organization, the
2661	organization must notify the affected eligible students and
2662	parents of the decision within 15 days after disapproval. An
2663	eligible student affected by the disapproval of an
2664	organization's participation remains eligible under this section
2665	until the end of the school year in which the organization was
2666	disapproved. The student must apply and be accepted by another
2667	eligible nonprofit scholarship-funding organization for the
2668	upcoming school year. The student must be given priority in
2669	accordance with paragraph (3)(d).
2670	(f) All remaining eligible student accounts with funds held
2671	by a nonprofit scholarship-funding organization that is
2672	disapproved for participation must be transferred to the
2673	student's account established at the eligible nonprofit
2674	scholarship-funding organization accepting the student. All
2675	transferred funds must be deposited by each eligible nonprofit
2676	scholarship-funding organization receiving such funds into the
2677	student's scholarship account. All other remaining funds must be
2678	transferred to the department. All transferred amounts received

Page 93 of 151

118708

2679 by any eligible nonprofit scholarship-funding organization must 2680 be separately disclosed in the annual financial audit required 2681 under subsection (11). 2682 (q) A nonprofit scholarship-funding organization is a 2683 renewing organization if it was approved by the State Board of 2684 Education for the 2021-2022 fiscal year or after and maintains 2685 continuous approval and participation in the program. An 2686 organization that chooses not to participate for 1 year or more 2687 or is disapproved to participate for 1 year or more must submit 2688 an application for initial approval in order to participate in 2689 the program again. 2690 (h) The State Board of Education shall adopt rules 2691 providing guidelines for receiving, reviewing, and approving 2692 applications for new and renewing nonprofit scholarship-funding 2693 organizations. The rules must include a process for compiling 2694 input and recommendations from the Chief Financial Officer and the Department of Education. The rules must also require that 2695 2696 the nonprofit scholarship-funding organization make a brief 2697 presentation to assist the State Board of Education in its 2698 decision. 2699 (i) A state university or an independent college or 2700 university that is eligible to participate in the William L. 2701 Boyd, IV, Effective Access to Student Education Grant Program, 2702 is located and chartered in this state, is not for profit, and 2703 is accredited by the Commission on Colleges of the Southern 2704 Association of Colleges and Schools is exempt from the initial 2705 or renewal application process, but must file a registration 2706 notice with the Department of Education to be an eligible 2707 nonprofit scholarship-funding organization. The State Board of

Page 94 of 151

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



2708	Education shall adopt rules that identify the procedure for
2709	filing the registration notice with the department. The rules
2710	must identify appropriate reporting requirements for fiscal,
2711	programmatic, and performance accountability purposes consistent
2712	with this section, but may not exceed the requirements for
2713	eligible nonprofit scholarship-funding organizations for
2714	charitable organizations.
2715	(15) COMMISSIONER OF EDUCATION AUTHORITY AND OBLIGATIONS
2716	(a) The Commissioner of Education:
2717	1. May suspend or revoke program participation or use of
2718	program funds by the student or participation or eligibility of
2719	an organization, eligible postsecondary educational institution,
2720	approved provider, or other party for a violation of this
2721	section.
2722	2. May determine the length of, and conditions for lifting,
2723	a suspension or revocation specified in this subsection.
2724	3. May recover unexpended program funds or withhold payment
2725	of an equal amount of program funds to recover program funds
2726	that were not authorized for use.
2727	4. Shall deny or terminate program participation upon a
2728	parent's forfeiture of a Family Empowerment Scholarship pursuant
2729	to subsection (10).
2730	(b) In determining whether to suspend or revoke
2731	participation or lift a suspension or revocation in accordance
2732	with this subsection, the commissioner may consider factors that
2733	include, but are not limited to, acts or omissions that led to a
2734	previous suspension or revocation of participation in a state or
2735	federal program or an education scholarship program; failure to
2736	reimburse the organization for funds improperly received or



2737 retained; failure to reimburse government funds improperly received or retained; imposition of a prior criminal sanction 2738 2739 related to the person or entity or its officers or employees; 2740 imposition of a civil fine or administrative fine, license 2741 revocation or suspension, or program eligibility suspension, 2742 termination, or revocation related to a person's or entity's 2743 management or operation; or other types of criminal proceedings 2744 in which the person or entity or its officers or employees were 2745 found guilty of, regardless of adjudication, or entered a plea 2746 of nolo contendere or guilty to, any offense involving fraud, 2747 deceit, dishonesty, or moral turpitude.

(16)(12) LIABILITY.-No liability shall arise on the part of the state based on the award or use of a Family Empowerment Scholarship.

(17) (13) SCOPE OF AUTHORITY.—The inclusion of eligible private schools <u>and private providers</u> within the options available to Florida public school students does not expand the regulatory authority of the state, its officers, or any school district to impose any additional regulation of private schools beyond those reasonably necessary to enforce requirements expressly set forth in this section.

2758 (18)(14) RULES.—The State Board of Education shall adopt 2759 rules pursuant to ss. 120.536(1) and 120.54 to administer this 2760 section. The state board rules must include a requirement that 2761 the department work collaboratively with an approved 2762 scholarship-funding organization to expedite the process for the 2763 verification and reporting obligations specified under 2764 subsection (11) (10).

(15) IMPLEMENTATION SCHEDULE FOR THE 2019-2020 SCHOOL

Page 96 of 151

2748

2749

2750

2751

2752

2753

2754

2755

2756 2757

2765



2766 <u>YEAR.-Notwithstanding the provisions of this section related to</u> 2767 notification requirements and eligibility timelines, for the 2768 2019-2020 school year:

(a) A student is eligible for a Family Empowerment Scholarship under this section if the student's parent has obtained acceptance of the student's admission to a private school that is eligible for the program under subsection (8), and the parent has requested a scholarship from the Department of Education no later than August 15, 2019. The request must be communicated directly to the department in a manner that creates a written or electronic record of the request and the date of receipt of the request.

(b) The department shall expedite the publication of information relevant to the Family Empowerment Scholarship Program on the department's website, including, but not limited to, the eligibility criteria for students to qualify for the scholarship under this section and how parents may request the scholarship. The department must immediately notify the school district of the parent's intent upon receipt of the parent's request.

(c) Upon notification by the department that it has received the documentation required under paragraph (10)(a), the Chief Financial Officer shall make the first quarter payment of scholarships no later than October 1, 2019.

This subsection shall expire June 30, 2020.

Section 20. Section 1002.395, Florida Statutes, is amended to read:

1002.395 Florida K-12 Education Tax Credit Scholarship

Page 97 of 151

2769



2795 Program.-

2796

2797

2798

2800

2801

2802

2803

2804

2805

2806

2807

2808

2809

2810 2811

2812

2813

2815

2816

2817

2818 2819

2820

2821

(1) FINDINGS AND PURPOSE.-

(a) The Legislature finds that:

1. It has the inherent power to determine subjects of 2799 taxation for general or particular public purposes.

2. Expanding educational opportunities and improving the quality of educational services within the state are valid public purposes that the Legislature may promote using its sovereign power to determine subjects of taxation and exemptions from taxation.

3. Ensuring that all parents, regardless of means, may exercise and enjoy their basic right to educate their children as they see fit is a valid public purpose that the Legislature may promote using its sovereign power to determine subjects of taxation and exemptions from taxation.

4. Expanding educational opportunities and the healthy competition they promote are critical to improving the quality of education in the state and to ensuring that all children receive the high-quality education to which they are entitled.

2814

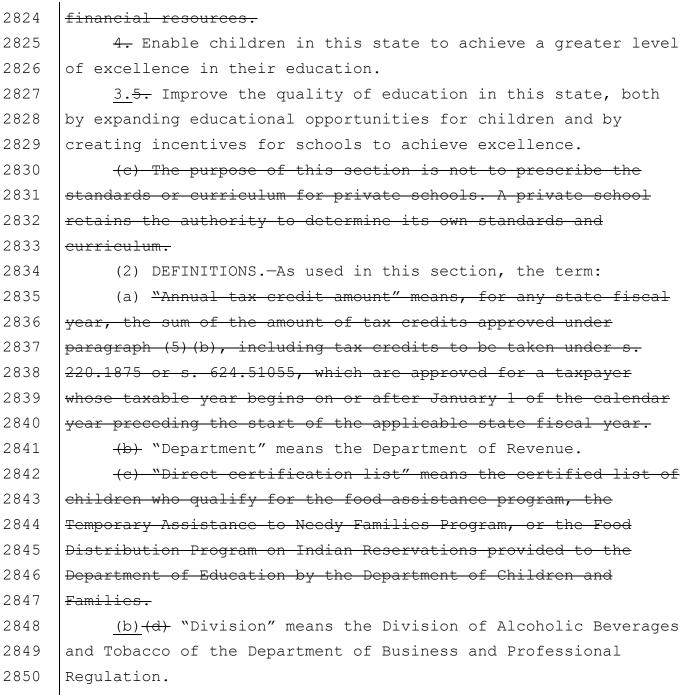
(b) The purpose of this section is to:

1. Enable taxpayers to designate portions of certain tax payments as make private, voluntary contributions for K-12 education to nonprofit scholarship-funding organizations in order to promote the general welfare.

2. Provide taxpayers who wish to help parents with limited resources exercise their basic right to educate their children as they see fit with a means to do so.

2822 3. Promote the general welfare by expanding educational 2823 opportunities for children of families that have limited





2851 (c) (e) "Eligible contribution" means the taxes, or a
2852 portion thereof, remitted by the taxpayer to the department or

Page 99 of 151

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



2853	the division which the taxpayer elects to designate for K-12
2854	education a monetary contribution from a taxpayer, subject to
2855	the restrictions provided in this section, to an eligible
2856	nonprofit scholarship-funding organization. The taxpayer making
2857	the contribution may not designate a specific child as the
2858	beneficiary of the contribution. Once made, such election is
2859	irrevocable.
2860	(f) "Eligible nonprofit scholarship-funding organization"
2861	means a state university; or an independent college or
2862	university that is eligible to participate in the William L.
2863	Boyd, IV, Effective Access to Student Education Grant Program,
2864	located and chartered in this state, is not for profit, and is
2865	accredited by the Commission on Colleges of the Southern
2866	Association of Colleges and Schools; or is a charitable
2867	organization that:
2868	1. Is exempt from federal income tax pursuant to s.
2869	501(c)(3) of the Internal Revenue Code;
2870	2. Is a Florida entity formed under chapter 605, chapter
2871	607, or chapter 617 and whose principal office is located in the
2872	state; and
2873	3. Complies with subsections (6) and (15).
2874	(g) "Eligible private school" means a private school, as
2875	defined in s. 1002.01(2), located in Florida which offers an
2876	education to students in any grades K-12 and that meets the
2877	requirements in subsection (8).
2878	(h) "Household income" has the same meaning as the term
2879	"income" as defined in the Income Eligibility Guidelines for
2880	free and reduced price meals under the National School Lunch
2881	Program in 7 C.F.R. part 210 as published in the Federal

Page 100 of 151



2882	Register by the United States Department of Agriculture.
2883	(i) "Owner or operator" includes:
2884	1. An owner, president, officer, or director of an eligible
2885	nonprofit scholarship-funding organization or a person with
2886	equivalent decisionmaking authority over an eligible nonprofit
2887	scholarship-funding organization.
2888	2. An owner, operator, superintendent, or principal of an
2889	eligible private school or a person with equivalent
2890	decisionmaking authority over an eligible private school.
2891	(j) "Tax credit cap amount" means the maximum annual tax
2892	credit amount that the department may approve for a state fiscal
2893	year.
2894	(k) "Unweighted FTE funding amount" means the statewide
2895	average total funds per unweighted full-time equivalent funding
2896	amount that is incorporated by reference in the General
2897	Appropriations Act, or any subsequent special appropriations
2898	act, for the applicable state fiscal year.
2899	(3) PROGRAM; INITIAL SCHOLARSHIP ELIGIBILITY
2900	(a) The Florida Tax Credit Scholarship Program is
2901	established.
2902	(b) A student is eligible for a Florida tax credit
2903	scholarship under this section if the student meets one or more
2904	of the following criteria:
2905	1. The student is on the direct certification list or the
2906	student's household income level does not exceed 260 percent of
2907	the federal poverty level; or
2908	2. The student is currently placed, or during the previous
2909	state fiscal year was placed, in foster care or in out-of-home
2910	care as defined in s. 39.01.

Page 101 of 151



2911	
2912	Priority must be given to a student whose household income level
2913	does not exceed 185 percent of the federal poverty level or who
2914	is in foster care or out-of-home care. A student who initially
2915	receives a scholarship based on eligibility under this paragraph
2916	remains eligible to participate until he or she graduates from
2917	high school or attains the age of 21 years, whichever occurs
2918	first, regardless of the student's household income level. A
2919	sibling of a student who is participating in the scholarship
2920	program under this subsection is eligible for a scholarship if
2921	the student resides in the same household as the sibling.
2922	(4) SCHOLARSHIP PROHIBITIONSA student is not eligible for
2923	a scholarship while he or she is:
2924	(a) Enrolled in a school operating for the purpose of
2925	providing educational services to youth in Department of
2926	Juvenile Justice commitment programs;
2927	(b) Receiving a scholarship from another eligible nonprofit
2928	scholarship-funding organization under this section;
2929	(c) Receiving an educational scholarship pursuant to
2930	chapter 1002;
2931	(d) Participating in a home education program as defined in
2932	s. 1002.01(1);
2933	(c) Participating in a private tutoring program pursuant to
2934	s. 1002.43;
2935	(f) Participating in a virtual school, correspondence
2936	school, or distance learning program that receives state funding
2937	pursuant to the student's participation unless the participation
2938	is limited to no more than two courses per school year; or
2939	(g) Enrolled in the Florida School for the Deaf and the

Page 102 of 151

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48

118708

2940	Blind.
2941	(5) K-12 EDUCATION SCHOLARSHIP FUNDING TAX CREDITS;
2942	LIMITATIONS
2943	(a)1. The tax credit cap amount is \$229 million in the
2944	2012-2013 state fiscal year.
2945	2. In the 2013-2014 state fiscal year and each state fiscal
2946	year thereafter, the tax credit cap amount is the tax credit cap
2947	amount in the prior state fiscal year. However, in any state
2948	fiscal year when the annual tax credit amount for the prior
2949	state fiscal year is equal to or greater than 90 percent of the
2950	tax credit cap amount applicable to that state fiscal year, the
2951	tax credit cap amount shall increase by 25 percent. The
2952	Department of Education and Department of Revenue shall publish
2953	on their websites information identifying the tax credit cap
2954	amount when it is increased pursuant to this subparagraph.
2955	<u>(a) (b)</u> A taxpayer may <u>elect to make eligible contributions</u>
2956	submit an application to the department or the division for a
2957	tax credit or credits under one or more of s. 211.0251, s.
2958	212.1831, <u>s. 212.1832,</u> s. 220.1875, s. 561.1211, or s.
2959	624.51055. For elections related to taxes imposed under chapter
2960	211, chapter 212, or chapter 561, the taxpayer shall make the
2961	election on a return filed with the department or the division.
2962	For elections related to taxes imposed under chapter 220 or
2963	chapter 624, the taxpayer shall make the election when making
2964	the estimated payment.
2965	(b) The taxpayer shall specify the amount of the eligible
2966	contribution, which amount may not exceed:
2967	1. For elections under s. 211.0251, 50 percent of the tax
2968	due on the return on which the election is made.

Page 103 of 151

118708

2969	2. For elections under s. 212.1831, 100 percent of the tax
2970	due on the return on which the election is made.
2971	3. For elections under s. 212.1832, each eligible
2972	contribution is limited to a single designation of \$105 per
2973	motor vehicle made at the time of purchase of a motor vehicle or
2974	a single designation of \$105 per motor vehicle made at the time
2975	registration of a motor vehicle that was not purchased from a
2976	dealer, except that a contribution may not exceed the state tax
2977	imposed under chapter 212 which would otherwise be collected
2978	from the purchaser by a dealer, designated agent, or private tag
2979	agent.
2980	4. For elections under s. 220.1875, 25 percent of the final
2981	tax liability shown on the taxpayer's Florida Corporate
2982	Income/Franchise Tax Return for the taxable year immediately
2983	preceding the most recent completed taxable year. This
2984	limitation applies to each estimated payment made. However, a
2985	taxpayer may not designate an eligible contribution on more than
2986	4 estimated payments in any taxable year.
2987	5. For elections under s. 561.1211, 90 percent of the tax
2988	due on the return on which the election is made.
2989	6. For elections under s. 624.51055, 33 percent of the tax
2990	due for the prior taxable year under s. 624.509(1) after
2991	deducting from such tax the prior year's deductions for
2992	assessments made pursuant to s. 440.51; credits for taxes paid
2993	under ss. 175.101 and 185.08; credits for income taxes paid
2994	under chapter 220; and the credit allowed under s. 624.509(5),
2995	as such credit is limited by s. 624.509(6). This limitation
2996	applies to each installment payment made. However, a taxpayer
2997	may not designate an eligible contribution on more than 3

Page 104 of 151

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



2998 installment payments in any taxable year.

2999 1. The taxpayer shall specify in the application each tax for which the taxpayer requests a credit and the applicable 3000 taxable year for a credit under s. 220.1875 or s. 624.51055 or 3001 3002 the applicable state fiscal year for a credit under s. 211.0251, 3003 s. 212.1831, or s. 561.1211. For purposes of s. 220.1875, a taxpayer may apply for a credit to be used for a prior taxable 3004 3005 year before the date the taxpayer is required to file a return for that year pursuant to s. 220.222. For purposes of s. 3006 3007 624.51055, a taxpayer may apply for a credit to be used for a 3008 prior taxable year before the date the taxpayer is required to 3009 file a return for that prior taxable year pursuant to ss. 3010 624.509 and 624.5092. The department shall approve tax credits 3011 on a first-come, first-served basis and must obtain the 3012 division's approval before approving a tax credit under s. 3013 561.1211.

3014 2. Within 10 days after approving or denying an 3015 application, the department shall provide a copy of its approval 3016 or denial letter to the eligible nonprofit scholarship-funding 3017 organization specified by the taxpayer in the application.

3018 (c) If a tax credit approved under paragraph (b) is not fully used within the specified state fiscal year for credits 3019 under s. 211.0251, s. 212.1831, or s. 561.1211, or against taxes 3020 3021 due for the specified taxable year for credits under s. 3022 220.1875, or s. 624.51055 is not fully used because of 3023 insufficient tax liability on the part of the taxpayer, the 3024 unused amount shall be carried forward for a period not to 3025 exceed 10 years. For purposes of s. 220.1875, a credit carried 3026 forward may be used in a subsequent year after applying the

Page 105 of 151

118708

3027 other credits and unused carryovers in the order provided in s. 3028 220.02(8).

3029 (d) Subsequent to the limitations in s. 215.26(2), the 3030 unused amount of a tax credit, or any portion thereof, which is 3031 carried forward as provided in paragraph (c) may be refunded to 3032 the taxpayer upon written request, or as otherwise directed by 3033 the department. Refunded amounts are no longer designations for 3034 K-12 funding A taxpayer may not convey, assign, or transfer an 3035 approved tax credit or a carryforward tax credit to another 3036 entity unless all of the assets of the taxpayer are conveyed, 3037 assigned, or transferred in the same transaction. The department 3038 may offset incoming contributions designated for K-12 education 3039 with requests for refunds. Funds from the Florida K-12 Education 3040 Tax Credit Program Trust Fund may be used to pay refunds 3041 However, a tax credit under s. 211.0251, s. 212.1831, s. 220.1875, s. 561.1211, or s. 624.51055 may be conveyed, 3042 3043 transferred, or assigned between members of an affiliated group of corporations if the type of tax credit under s. 211.0251, s. 3044 212.1831, s. 220.1875, s. 561.1211, or s. 624.51055 remains the 3045 3046 same. A taxpayer shall notify the department of its intent to 3047 convey, transfer, or assign a tax credit to another member 3048 within an affiliated group of corporations. The amount conveyed, 3049 transferred, or assigned is available to another member of the 3050 affiliated group of corporations upon approval by the department. The department shall obtain the division's approval 3051 3052 before approving a conveyance, transfer, or assignment of a tax 3053 credit under s. 561.1211. 3054 (e) For elections made between July 1, 2021, and December

3055 31, 2021, for tax credits under ss. 211.0251, 212.1831,

Page 106 of 151



220.1875, and 624.51055, an eligible contribution must be 3056 3057 remitted by electronically submitting a separate designation or 3058 contribution payment to the department. The department shall 3059 provide the taxpayer with a receipt for the contribution. This 3060 paragraph expires July 1, 2022 Within any state fiscal year, a 3061 taxpayer may rescind all or part of a tax credit approved under 3062 paragraph (b). The amount rescinded shall become available for 3063 that state fiscal year to another eligible taxpayer as approved 3064 by the department if the taxpayer receives notice from the 3065 department that the rescindment has been accepted by the 3066 department. The department must obtain the division's approval 3067 prior to accepting the rescindment of a tax credit under s. 3068 561.1211. Any amount rescinded under this paragraph shall become 3069 available to an eligible taxpayer on a first-come, first-served 3070 basis based on tax credit applications received after the date 3071 the rescindment is accepted by the department. 3072 (f) Within 10 days after approving or denying the 3073 conveyance, transfer, or assignment of a tax credit under 3074 paragraph (d), or the rescindment of a tax credit under 3075 paragraph (e), the department shall provide a copy of its 3076 approval or denial letter to the eligible nonprofit scholarship-3077 funding organization specified by the taxpayer. The department 3078 shall also include the eligible nonprofit scholarship-funding

3079 organization specified by the taxpayer on all letters or 3080 correspondence of acknowledgment for tax credits under s. 3081 212.1831.

3082 (g) For purposes of calculating the underpayment of 3083 estimated corporate income taxes pursuant to s. 220.34 and tax 3084 installment payments for taxes on insurance premiums or

Page 107 of 151



3085	assessments under s. 624.5092, the final amount due is the
3086	amount after credits carned under s. 220.1875 or s. 624.51055
3087	for contributions to eligible nonprofit scholarship-funding
3088	organizations are deducted.
3089	1. For purposes of determining if a penalty or interest
3090	shall be imposed for underpayment of estimated corporate income
3091	tax pursuant to s. 220.34(2)(d)1., a taxpayer may, after earning
3092	a credit under s. 220.1875, reduce any estimated payment in that
3093	taxable year by the amount of the credit. This subparagraph
3094	applies to contributions made on or after July 1, 2014.
3095	2. For purposes of determining if a penalty under s.
3096	624.5092 shall be imposed, an insurer, after earning a credit
3097	under s. 624.51055 for a taxable year, may reduce any
3098	installment payment for such taxable year of 27 percent of the
3099	amount of the net tax due as reported on the return for the
3100	preceding year under s. 624.5092(2)(b) by the amount of the
3101	credit. This subparagraph applies to contributions made on or
3102	after July 1, 2014.
3103	(6) OBLIGATIONS OF ELIGIBLE NONPROFIT SCHOLARSHIP-FUNDING
3104	ORGANIZATIONSAn eligible nonprofit scholarship-funding
3105	organization:
3106	(a) Must comply with the antidiscrimination provisions of
3107	42 U.S.C. s. 2000d.
3108	(b) Must comply with the following background check
3109	requirements:
3110	1. All owners and operators as defined in subparagraph
3111	(2)(i)1. are, before employment or engagement to provide
3112	services, subject to level 2 background screening as provided
3113	under chapter 435. The fingerprints for the background screening

Page 108 of 151



3114 must be electronically submitted to the Department of Law 3115 Enforcement and can be taken by an authorized law enforcement 3116 agency or by an employee of the eligible nonprofit scholarship-3117 funding organization or a private company who is trained to take 3118 fingerprints. However, the complete set of fingerprints of an owner or operator may not be taken by the owner or operator. The 3119 3120 results of the state and national criminal history check shall 3121 be provided to the Department of Education for screening under 3122 chapter 435. The cost of the background screening may be borne 3123 by the eligible nonprofit scholarship-funding organization or 3124 the owner or operator.

3125 2. Every 5 years following employment or engagement to provide services or association with an eligible nonprofit 3126 3127 scholarship-funding organization, each owner or operator must 3128 meet level 2 screening standards as described in s. 435.04, at which time the nonprofit scholarship-funding organization shall 3129 3130 request the Department of Law Enforcement to forward the 3131 fingerprints to the Federal Bureau of Investigation for level 2 3132 screening. If the fingerprints of an owner or operator are not 3133 retained by the Department of Law Enforcement under subparagraph 3134 3., the owner or operator must electronically file a complete 3135 set of fingerprints with the Department of Law Enforcement. Upon 3136 submission of fingerprints for this purpose, the eligible 3137 nonprofit scholarship-funding organization shall request that 3138 the Department of Law Enforcement forward the fingerprints to 3139 the Federal Bureau of Investigation for level 2 screening, and 3140 the fingerprints shall be retained by the Department of Law 3141 Enforcement under subparagraph 3.

3142

3. Fingerprints submitted to the Department of Law

Page 109 of 151



3143 Enforcement as required by this paragraph must be retained by 3144 the Department of Law Enforcement in a manner approved by rule 3145 and entered in the statewide automated biometric identification 3146 system authorized by s. 943.05(2)(b). The fingerprints must 3147 thereafter be available for all purposes and uses authorized for 3148 arrest fingerprints entered in the statewide automated biometric 3149 identification system pursuant to s. 943.051.

4. The Department of Law Enforcement shall search all 3150 arrest fingerprints received under s. 943.051 against the 3151 3152 fingerprints retained in the statewide automated biometric 3153 identification system under subparagraph 3. Any arrest record 3154 that is identified with an owner's or operator's fingerprints 3155 must be reported to the Department of Education. The Department 3156 of Education shall participate in this search process by paying 3157 an annual fee to the Department of Law Enforcement and by 3158 informing the Department of Law Enforcement of any change in the 3159 employment, engagement, or association status of the owners or 3160 operators whose fingerprints are retained under subparagraph 3. 3161 The Department of Law Enforcement shall adopt a rule setting the 3162 amount of the annual fee to be imposed upon the Department of 3163 Education for performing these services and establishing the 3164 procedures for the retention of owner and operator fingerprints 3165 and the dissemination of search results. The fee may be borne by 3166 the owner or operator of the nonprofit scholarship-funding 3167 organization.

3168 5. A nonprofit scholarship-funding organization whose owner 3169 or operator fails the level 2 background screening is not 3170 eligible to provide scholarships under this section. 3171 6. A nonprofit scholarship-funding organization whose owner

Page 110 of 151

118708

3172	or operator in the last 7 years has filed for personal
3173	bankruptcy or corporate bankruptcy in a corporation of which he
3174	or she owned more than 20 percent shall not be eligible to
3175	provide scholarships under this section.
3176	7. In addition to the offenses listed in s. 435.04, a
3177	person required to undergo background screening pursuant to this
3178	part or authorizing statutes must not have an arrest awaiting
3179	final disposition for, must not have been found guilty of, or
3180	entered a plea of nolo contendere to, regardless of
3181	adjudication, and must not have been adjudicated delinquent, and
3182	the record must not have been sealed or expunged for, any of the
3183	following offenses or any similar offense of another
3184	jurisdiction:
3185	a. Any authorizing statutes, if the offense was a felony.
3186	b. This chapter, if the offense was a felony.
3187	c. Section 409.920, relating to Medicaid provider fraud.
3188	d. Section 409.9201, relating to Medicaid fraud.
3189	e. Section 741.28, relating to domestic violence.
3190	f. Section 817.034, relating to fraudulent acts through
3191	mail, wire, radio, electromagnetic, photoelectronic, or
3192	photooptical systems.
3193	g. Section 817.234, relating to false and fraudulent
3194	insurance claims.
3195	h. Section 817.505, relating to patient brokering.
3196	i. Section 817.568, relating to criminal use of personal
3197	identification information.
3198	j. Section 817.60, relating to obtaining a credit card
3199	through fraudulent means.
3200	k. Section 817.61, relating to fraudulent use of credit

Page 111 of 151

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



3201	cards, if the offense was a felony.
3202	1. Section 831.01, relating to forgery.
3203	m. Section 831.02, relating to uttering forged instruments.
3204	n. Section 831.07, relating to forging bank bills, checks,
3205	drafts, or promissory notes.
3206	o. Section 831.09, relating to uttering forged bank bills,
3207	checks, drafts, or promissory notes.
3208	p. Section 831.30, relating to fraud in obtaining medicinal
3209	drugs.
3210	q. Section 831.31, relating to the sale, manufacture,
3211	delivery, or possession with the intent to sell, manufacture, or
3212	deliver any counterfeit controlled substance, if the offense was
3213	a felony.
3214	(c) Must not have an owner or operator who owns or operates
3215	an eligible private school that is participating in the
3216	scholarship program.
3217	(d) Must provide scholarships, from eligible contributions,
3218	to eligible students for the cost of:
3219	1. Tuition and fees for an eligible private school; or
3220	2. Transportation to a Florida public school in which a
3221	student is enrolled and that is different from the school to
3222	which the student was assigned or to a lab school as defined in
3223	s. 1002.32.
3224	(c) Must give first priority to eligible renewal students
3225	who received a scholarship from an eligible nonprofit
3226	scholarship-funding organization or from the State of Florida
3227	during the previous school year. The eligible nonprofit
3228	scholarship-funding organization must fully apply and exhaust
3229	all funds available under this section and s. 1002.40(11)(i) for

Page 112 of 151

3230



renewal scholarship awards before awarding any initial

3231 scholarships. 3232 (f) Must provide a renewal or initial scholarship to an 3233 eligible student on a first-come, first-served basis unless the 3234 student qualifies for priority pursuant to paragraph (e). Each eligible nonprofit scholarship-funding organization must refer 3235 3236 any student eligible for a scholarship pursuant to this section 3237 who did not receive a renewal or initial scholarship based solely on the lack of available funds under this section and s. 32.38 3239 1002.40(11)(i) to another eligible nonprofit scholarship-funding 3240 organization that may have funds available. 3241 (g) May not restrict or reserve scholarships for use at a 3242 particular private school or provide scholarships to a child of 3243 an owner or operator. 3244 (h) Must allow a student in foster care or out-of-home care 3245 a dependent child of a parent who is a member of the United or 3246 States Armed Forces to apply for a scholarship at any time. 3247 (i) Must allow an eligible student to attend any eligible 3248 private school and must allow a parent to transfer a scholarship 3249 during a school year to any other eligible private school of the 3250 parent's choice. 3251 (j)1. May use eligible contributions received pursuant to this section and ss. 212.099, 212.1832, and 1002.40 during the 3252 3253 state fiscal year in which such contributions are collected for 3254 administrative expenses if the organization has operated as an 3255 eligible nonprofit scholarship-funding organization for at least 3256 the preceding 3 fiscal years and did not have any findings of 3257 material weakness or material noncompliance in its most recent 3258 audit under paragraph (m). Administrative expenses from eligible

Page 113 of 151



3259 contributions may not exceed 3 percent of the total amount of 3260 all scholarships awarded by an eliqible scholarship-funding 32.61 organization under this chapter. Such administrative expenses 3262 must be reasonable and necessary for the organization's management and distribution of scholarships awarded under this 3263 3264 chapter. No funds authorized under this subparagraph shall be 3265 used for lobbying or political activity or expenses related to 3266 lobbying or political activity. Up to one-third of the funds 32.67 authorized for administrative expenses under this subparagraph 3268 may be used for expenses related to the recruitment of contributions from taxpayers. An eligible nonprofit scholarship-3269 3270 funding organization may not charge an application fee. 3271 2. Must expend for annual or partial-year scholarships an 3272 amount equal to or greater than 75 percent of the net eligible 3273 contributions remaining after administrative expenses during the 3274

state fiscal year in which such contributions are collected. No 3275 more than 25 percent of such net eligible contributions may be 3276 carried forward to the following state fiscal year. All amounts 3277 carried forward, for audit purposes, must be specifically 3278 identified for particular students, by student name and the name 3279 of the school to which the student is admitted, subject to the 3280 requirements of ss. 1002.22 and 1002.221 and 20 U.S.C. s. 1232g, 3281 and the applicable rules and regulations issued pursuant 3282 thereto. Any amounts carried forward shall be expended for 3283 annual or partial-year scholarships in the following state 3284 fiscal year. No later than September 30 of each year, net 3285 eligible contributions remaining on June 30 of each year that 3286 are in excess of the 25 percent that may be carried forward 3287 shall be used to provide scholarships to eligible students or

Page 114 of 151



3288 transferred to other eligible nonprofit scholarship-funding 3289 organizations to provide scholarships for eligible students. All 3290 transferred funds must be deposited by each eligible nonprofit 3291 scholarship-funding organization receiving such funds into its 3292 scholarship account. All transferred amounts received by any eligible nonprofit scholarship-funding organization must be 3293 3294 separately disclosed in the annual financial audit required 3295 under paragraph (m). 3296 3. Must, before granting a scholarship for an academic 3297 year, document each scholarship student's eligibility for that 3298 academic year. A scholarship-funding organization may not grant multiyear scholarships in one approval process. 3299 3300 (k) Must maintain separate accounts for scholarship funds 3301 and operating funds. 3302 (1) With the prior approval of the Department of Education, 3303 may transfer funds to another eligible nonprofit scholarship-3304 funding organization if additional funds are required to meet 3305 scholarship demand at the receiving nonprofit scholarship-3306 funding organization. A transfer is limited to the greater of 3307 \$500,000 or 20 percent of the total contributions received by 3308 the nonprofit scholarship-funding organization making the 3309 transfer. All transferred funds must be deposited by the 3310 receiving nonprofit scholarship-funding organization into its 3311 scholarship accounts. All transferred amounts received by any 3312 nonprofit scholarship-funding organization must be separately 3313 disclosed in the annual financial and compliance audit required 3314 in this section.

3315 (m) Must provide to the Auditor General and the Department 3316 of Education a report on the results of an annual financial

Page 115 of 151



3317 audit of its accounts and records conducted by an independent certified public accountant in accordance with auditing 3318 3319 standards generally accepted in the United States, government 3320 auditing standards, and rules promulgated by the Auditor 3321 General. The audit report must include a report on financial 3322 statements presented in accordance with generally accepted 3323 accounting principles. Audit reports must be provided to the 3324 Auditor General and the Department of Education within 180 days after completion of the eligible nonprofit scholarship-funding 3325 3326 organization's fiscal year. The Auditor General shall review all 3327 audit reports submitted pursuant to this paragraph. The Auditor General shall request any significant items that were omitted in 3328 3329 violation of a rule adopted by the Auditor General. The items 3330 must be provided within 45 days after the date of the request. 3331 If the scholarship-funding organization does not comply with the 3332 Auditor General's request, the Auditor General shall notify the 3333 Legislative Auditing Committee.

(n) Must prepare and submit quarterly reports to the Department of Education pursuant to paragraph (9)(i). In addition, an eligible nonprofit scholarship-funding organization must submit in a timely manner any information requested by the Department of Education relating to the scholarship program.

3339 (o)1.a. Must participate in the joint development of agreed-upon procedures during the 2009-2010 state fiscal year. 3341 The agreed-upon procedures must uniformly apply to all private 3342 schools and must determine, at a minimum, whether the private 3343 school has been verified as eligible by the Department of 3344 Education under s. 1002.421; has an adequate accounting system, 3345 system of financial controls, and process for deposit and

Page 116 of 151

3334

3335

3336

3337

3338



3346 classification of scholarship funds; and has properly expended 3347 scholarship funds for education-related expenses. During the development of the procedures, the participating scholarship-3348 3349 funding organizations shall specify guidelines governing the 3350 materiality of exceptions that may be found during the 3351 accountant's performance of the procedures. The procedures and 3352 quidelines shall be provided to private schools and the 3353 Commissioner of Education by March 15, 2011. 3354 b. Must participate in a joint review of the agreed-upon 3355 procedures and guidelines developed under sub-subparagraph a., 3356 by February of each biennium, if the scholarship-funding 3357 organization provided more than \$250,000 in scholarship funds to 3358 an eligible private school under this chapter during the state 3359 fiscal year preceding the biennial review. If the procedures and 3360 quidelines are revised, the revisions must be provided to 3361 private schools and the Commissioner of Education by March 15 of 3362 the year in which the revisions were completed. The revised 3363 agreed-upon procedures shall take effect the subsequent school 3364 year. For the 2018-2019 school year only, the joint review of 3365 the agreed-upon procedures must be completed and the revisions submitted to the commissioner no later than September 15, 2018. 3366 3367 The revised procedures are applicable to the 2018-2019 school 3368 year. 3369

3369 c. Must monitor the compliance of a private school with s.
3370 1002.421(1)(q) if the scholarship-funding organization provided
3371 the majority of the scholarship funding to the school. For each
3372 private school subject to s. 1002.421(1)(q), the appropriate
3373 scholarship-funding organization shall annually notify the
3374 Commissioner of Education by October 30 of:

Page 117 of 151



3375	(I) A private school's failure to submit a report required
3376	under s. 1002.421(1)(q); or
3377	(II) Any material exceptions set forth in the report
3378	required under s. 1002.421(1)(q).
3379	2. Must seek input from the accrediting associations that
3380	are members of the Florida Association of Academic Nonpublic
3381	Schools and the Department of Education when jointly developing
3382	the agreed-upon procedures and guidelines under sub-subparagraph
3383	1.a. and conducting a review of those procedures and guidelines
3384	under sub-subparagraph 1.b.
3385	(p) Must maintain the surety bond or letter of credit
3386	required by subsection (15). The amount of the surety bond or
3387	letter of credit may be adjusted quarterly to equal the actual
3388	amount of undisbursed funds based upon submission by the
3389	organization of a statement from a certified public accountant
3390	verifying the amount of undisbursed funds. The requirements of
3391	this paragraph are waived if the cost of acquiring a surety bond
3392	or letter of credit exceeds the average 10-year cost of
3393	acquiring a surety bond or letter of credit by 200 percent. The
3394	requirements of this paragraph are waived for a state
3395	university; or an independent college or university which is
3396	eligible to participate in the William L. Boyd, IV, Effective
3397	Access to Student Education Grant Program, located and chartered
3398	in this state, is not for profit, and is accredited by the
3399	Commission on Colleges of the Southern Association of Colleges
3400	and Schools.
3401	(q) Must provide to the Auditor General any information or

3401 (q) Must provide to the Auditor General any information of 3402 documentation requested in connection with an operational audit 3403 of a scholarship funding organization conducted pursuant to s.

Page 118 of 151

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48

118708

3404	11.45.
3405	
3406	Information and documentation provided to the Department of
3407	Education and the Auditor General relating to the identity of a
3408	taxpayer that provides an eligible contribution under this
3409	section shall remain confidential at all times in accordance
3410	with s. 213.053.
3411	(7) PARENT AND STUDENT RESPONSIBILITIES FOR PROGRAM
3412	PARTICIPATION
3413	(a) The parent must select an eligible private school and
3414	apply for the admission of his or her child.
3415	(b) The parent must inform the child's school district when
3416	the parent withdraws his or her child to attend an eligible
3417	private school.
3418	(c) Any student participating in the scholarship program
3419	must remain in attendance throughout the school year unless
3420	excused by the school for illness or other good cause.
3421	(d) Each parent and each student has an obligation to the
3422	private school to comply with the private school's published
3423	policies.
3424	(c) The parent shall ensure that the student participating
3425	in the scholarship program takes the norm-referenced assessment
3426	offered by the private school. The parent may also choose to
3427	have the student participate in the statewide assessments
3428	pursuant to s. 1008.22. If the parent requests that the student
3429	participating in the scholarship program take statewide
3430	assessments pursuant to s. 1008.22 and the private school has
3431	not chosen to offer and administer the statewide assessments,
3432	the parent is responsible for transporting the student to the

Page 119 of 151



3433 assessment site designated by the school district. 3434 (f) Upon receipt of a scholarship warrant from the eligible nonprofit scholarship-funding organization, the parent to whom 3435 3436 the warrant is made must restrictively endorse the warrant to 3437 the private school for deposit into the account of the private school. If payments are made by funds transfer, the parent must 3438 approve each payment before the scholarship funds may be 3439 3440 deposited. The parent may not designate any entity or individual associated with the participating private school as the parent's 3441 3442 attorney in fact to endorse a scholarship warrant or approve a 3443 funds transfer. A participant who fails to comply with this 3444 paragraph forfeits the scholarship. 3445 (g) The parent shall authorize the nonprofit scholarship-3446 funding organization to access information needed for income 3447 eligibility determination and verification held by other state or federal agencies, including the Department of Revenue, the 3448 3449 Department of Children and Families, the Department of 3450 Education, the Department of Economic Opportunity, and the 3451 Agency for Health Care Administration. 34.52 (8) PRIVATE SCHOOL ELICIBILITY AND OBLIGATIONS. - An eligible private school may be sectarian or nonsectarian and must: 3453 3454 (a) Comply with all requirements for private schools 3455 participating in state school choice scholarship programs 3456 pursuant to s. 1002.421. 3457 (b)1. Annually administer or make provision for students 3458 participating in the scholarship program in grades 3 through 10 3459 to take one of the nationally norm-referenced tests identified 3460 by the Department of Education or the statewide assessments 3461 pursuant to s. 1008.22. Students with disabilities for whom

Page 120 of 151



3462	standardized testing is not appropriate are exempt from this
3463	requirement. A participating private school must report a
3464	student's scores to the parent. A participating private school
3465	must annually report by August 15 the scores of all
3466	participating students to a state university described in
3467	paragraph (9)(f).
3468	2. Administer the statewide assessments pursuant to s.
3469	1008.22 if a private school chooses to offer the statewide
3470	assessments. A participating private school may choose to offer
3471	and administer the statewide assessments to all students who
3472	attend the private school in grades 3 through 10 and must submit
3473	a request in writing to the Department of Education by March 1
3474	of each year in order to administer the statewide assessments in
3475	the subsequent school year.
3476	
3477	If a private school fails to meet the requirements of this
3478	subsection or s. 1002.421, the commissioner may determine that
3479	the private school is incligible to participate in the
3480	scholarship program.
3481	(9) DEPARTMENT OF EDUCATION OBLIGATIONSThe Department of
3482	Education shall:
3483	(a) Annually submit to the department and division, by
3484	March 15, a list of eligible nonprofit scholarship-funding
3485	organizations that meet the requirements of paragraph (2)(f).
3486	(b) Annually verify the eligibility of nonprofit
3487	scholarship-funding organizations that meet the requirements of
3488	paragraph (2)(f).
3489	(c) Annually verify the eligibility of expenditures as
3490	
JIJU	provided in paragraph (6)(d) using the audit required by

Page 121 of 151

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



3491 paragraph (6) (m) and s. 11.45(2)(1). 3492 (d) Cross-check the list of participating scholarship students with the public school enrollment lists to avoid 3493 3494 duplication. 3495 (c) Maintain a list of nationally norm-referenced tests identified for purposes of satisfying the testing requirement in 3496 subparagraph (8) (b) 1. The tests must meet industry standards of 3497 3498 quality in accordance with State Board of Education rule. 3499 (f) Issue a project grant award to a state university, to 3500 which participating private schools must report the scores of 3501 participating students on the nationally norm-referenced tests 3502 or the statewide assessments administered by the private school 3503 in grades 3 through 10. The project term is 2 years, and the amount of the project is up to \$250,000 per year. The project 3504 3505 grant award must be reissued in 2-year intervals in accordance 3506 with this paragraph. 3507 1. The state university must annually report to the Department of Education on the student performance of 3508 3509 participating students: 3510 a. On a statewide basis. The report shall also include, to 3511 the extent possible, a comparison of scholarship students' 3512 performance to the statewide student performance of public 3513 school students with socioeconomic backgrounds similar to those 3514 of students participating in the scholarship program. To 3515 minimize costs and reduce time required for the state 3516 university's analysis and evaluation, the Department of 3517 Education shall coordinate with the state university to provide 3518 data to the state university in order to conduct analyses of matched students from public school assessment data and 3519

Page 122 of 151



3520 calculate control group student performance using an agreed-upon 3521 methodology with the state university; and 3522 b. On an individual school basis. The annual report must 3523 include student performance for each participating private 3524 school in which at least 51 percent of the total enrolled students in the private school participated in the Florida Tax 3525 3526 Credit Scholarship Program in the prior school year. The report 3527 shall be according to each participating private school, and for participating students, in which there are at least 30 3528 3529 participating students who have scores for tests administered. 3530 If the state university determines that the 30-participating-3531 student cell size may be reduced without disclosing personally 3532 identifiable information, as described in 34 C.F.R. s. 99.12, of 3533 a participating student, the state university may reduce the 3534 participating-student cell size, but the cell size must not be 3535 reduced to less than 10 participating students. The department 3536 shall provide each private school's prior school year's student 3537 enrollment information to the state university no later than 3538 June 15 of each year, or as requested by the state university. 3539 2. The sharing and reporting of student performance data 3540 under this paragraph must be in accordance with requirements of ss. 1002.22 and 1002.221 and 20 U.S.C. s. 1232g, the Family 3541 3542 Educational Rights and Privacy Act, and the applicable rules and 3543 regulations issued pursuant thereto, and shall be for the sole 3544 purpose of creating the annual report required by subparagraph 3545 1. All parties must preserve the confidentiality of such 3546 information as required by law. The annual report must not disaggregate data to a level that will identify individual 3547 3548 participating schools, except as required under sub-subparagraph

Page 123 of 151



3549 1.b., or disclose the academic level of individual students. 3550 3. The annual report required by subparagraph 1. shall be 3551 published by the Department of Education on its website. 3552 (q) Notify an eligible nonprofit scholarship-funding 3553 organization of any of the organization's identified students who are receiving educational scholarships pursuant to chapter 3554 1002.3555 3556 (h) Notify an eligible nonprofit scholarship-funding organization of any of the organization's identified students 3557 3558 who are receiving tax credit scholarships from other eligible 3559 nonprofit scholarship-funding organizations. 3560 (i) Require quarterly reports by an eligible nonprofit 3561 scholarship-funding organization regarding the number of 3562 students participating in the scholarship program, the private 3563 schools at which the students are enrolled, and other 3564 information deemed necessary by the Department of Education. 3565 (j) Provide a process to match the direct certification 3566 list with the scholarship application data submitted by any 3567 nonprofit scholarship-funding organization eligible to receive 3568 the 3-percent administrative allowance under paragraph (6)(j). (10) SCHOOL DISTRICT OBLICATIONS; PARENTAL OPTIONS.-3569 3570 (a) Upon the request of any eligible nonprofit scholarshipfunding organization, a school district shall inform all 3571 3572 households within the district receiving free or reduced-priced 3573 meals under the National School Lunch Act of their eligibility 3574 to apply for a tax credit scholarship. The form of such notice 3575 shall be provided by the eligible nonprofit scholarship-funding organization, and the district shall include the provided form, 3576 3577 if requested by the organization, in any normal correspondence

Page 124 of 151



3578	with eligible households. If an eligible nonprofit scholarship-
3579	funding organization requests a special communication to be
3580	issued to households within the district receiving free or
3581	reduced-price meals under the National School Lunch Act, the
3582	organization shall reimburse the district for the cost of
3583	postage. Such notice is limited to once a year.
3584	(b) Upon the request of the Department of Education, a
3585	school district shall coordinate with the department to provide
3586	to a participating private school the statewide assessments
3587	administered under s. 1008.22 and any related materials for
3588	administering the assessments. A school district is responsible
3589	for implementing test administrations at a participating private
3590	school, including the:
3591	1. Provision of training for private school staff on test
3592	security and assessment administration procedures;
3593	2. Distribution of testing materials to a private school;
3594	3. Retrieval of testing materials from a private school;
3595	4. Provision of the required format for a private school to
3596	submit information to the district for test administration and
3597	enrollment purposes; and
3598	5. Provision of any required assistance, monitoring, or
3599	investigation at a private school.
3600	(11) SCHOLARSHIP AMOUNT AND PAYMENT
3601	(a) The scholarship amount provided to any student for any
3602	single school year by an eligible nonprofit scholarship-funding
3603	organization from eligible contributions shall be for total
3604	costs authorized under paragraph (6)(d), not to exceed annual
3605	limits, which shall be determined as follows:
3606	1. For a student who received a scholarship in the 2018-

Page 125 of 151

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48

118708

 3607 2019 school year, who remains cligible, and who is an cligible private school, the amount shall be the amount calculated pursuant to subparagraph 2. or a 3610 the unweighted FTE funding amount for the 2018-2019 year and thereafter as follows: a. Eighty-eight percent for a student enrolled 3613 kindergarten through grade 5. 3614 b. Ninety-two percent for a student enrolled i through grade 8. 3616 c. Ninety-six percent for a student enrolled i through grade 12. 3618 2. For students initially cligible in the 2019 year or thereafter, the calculated amount for a student resi attend an cligible private school shall be based up level and school district in which the student resi 3622 percent of the funds per unweighted full-time equiv Florida Education Finance Program for a student in 	greater percentage of state fiscal
3609amount calculated pursuant to subparagraph 2. or a3610the unweighted FTE funding amount for the 2018-20193611year and thereafter as follows:3612a. Eighty-eight percent for a student enrolled3613kindergarten through grade 5.3614b. Ninety-two percent for a student enrolled i3615through grade 8.3616c. Ninety-six percent for a student enrolled i3617through grade 12.36182. For students initially eligible in the 20193619year or thereafter, the calculated amount for a student enrolled i3620attend an eligible private school shall be based up3621level and school district in which the student resi3622percent of the funds per unweighted full-time equiv3623Florida Education Finance Program for a student in	percentage of state fiscal
the unweighted FTE funding amount for the 2018-2019 year and thereafter as follows: 3611 a. Eighty-cight percent for a student enrolled kindergarten through grade 5. 3614 b. Ninety-two percent for a student enrolled i through grade 8. 3616 c. Ninety-six percent for a student enrolled i through grade 12. 3618 2. For students initially eligible in the 2019 year or thereafter, the calculated amount for a stu attend an eligible private school shall be based up level and school district in which the student resi percent of the funds per unweighted full-time equiv Florida Education Finance Program for a student in	-state fiscal
<pre>3611 year and thereafter as follows: 3612 a. Eighty-cight percent for a student enrolled 3613 kindergarten through grade 5. 3614 b. Ninety-two percent for a student enrolled i 3615 through grade 8. 3616 c. Ninety-six percent for a student enrolled i 3617 through grade 12. 3618 2. For students initially eligible in the 2019 3619 year or thereafter, the calculated amount for a stu 3620 attend an eligible private school shall be based up 3621 level and school district in which the student resi 3622 percent of the funds per unweighted full-time equiv 3623 Florida Education Finance Program for a student in-</pre>	
3612a. Eighty-eight percent for a student enrolled3613kindergarten through grade 5.3614b. Ninety-two percent for a student enrolled i3615through grade 8.3616c. Ninety-six percent for a student enrolled i3617through grade 12.36182. For students initially eligible in the 20193619year or thereafter, the calculated amount for a stu3620attend an eligible private school shall be based up3621level and school district in which the student resi3623Florida Education Finance Program for a student in	-in
<pre>3613 kindergarten through grade 5. 3614 b. Ninety-two percent for a student enrolled i 3615 through grade 8. 3616 c. Ninety-six percent for a student enrolled i 3617 through grade 12. 3618 2. For students initially eligible in the 2019 3619 year or thereafter, the calculated amount for a stu 3620 attend an eligible private school shall be based up 3621 level and school district in which the student resi 3622 percent of the funds per unweighted full-time equiv 3623 Florida Education Finance Program for a student in</pre>	<u> in</u>
3614b. Ninety-two percent for a student enrolled i3615through grade 8.3616c. Ninety-six percent for a student enrolled i3617through grade 12.36182. For students initially eligible in the 20193619year or thereafter, the calculated amount for a stu3620attend an eligible private school shall be based up3621level and school district in which the student resi3623Florida Education Finance Program for a student in	
<pre>3615 through grade 8. 3616 c. Ninety-six percent for a student enrolled i 3617 through grade 12. 3618 2. For students initially eligible in the 2019 3619 year or thereafter, the calculated amount for a stu 3620 attend an eligible private school shall be based up 3621 level and school district in which the student resi 3622 percent of the funds per unweighted full-time equiv 3623 Florida Education Finance Program for a student in</pre>	
3616c. Ninety-six percent for a student enrolled i3617through grade 12.36182. For students initially eligible in the 20193619year or thereafter, the calculated amount for a stu3620attend an eligible private school shall be based up3621level and school district in which the student resi3622percent of the funds per unweighted full-time equiv3623Florida Education Finance Program for a student in	n grade 6
3617 through grade 12. 3618 2. For students initially eligible in the 2019 3619 year or thereafter, the calculated amount for a stu 3620 attend an eligible private school shall be based up 3621 level and school district in which the student resi 3622 percent of the funds per unweighted full-time equiv 3623 Florida Education Finance Program for a student in	
3618 2. For students initially eligible in the 2019 3619 year or thereafter, the calculated amount for a stu 3620 attend an eligible private school shall be based up 3621 level and school district in which the student resi 3622 percent of the funds per unweighted full-time equiv 3623 Florida Education Finance Program for a student in	n grade 9
3619 year or thereafter, the calculated amount for a stu 3620 attend an eligible private school shall be based up 3621 level and school district in which the student resi 3622 percent of the funds per unweighted full-time equiv 3623 Florida Education Finance Program for a student in	
3620 attend an eligible private school shall be based up 3621 level and school district in which the student resi 3622 percent of the funds per unweighted full-time equiv 3623 Florida Education Finance Program for a student in	-2020 school
3621 level and school district in which the student resi 3622 percent of the funds per unweighted full-time equiv 3623 Florida Education Finance Program for a student in	dent to
<pre>3622 percent of the funds per unweighted full-time equiv 3623 Florida Education Finance Program for a student in</pre>	on the grade
3623 Florida Education Finance Program for a student in	des as 95
	alent in the
	the basic
3624 program established pursuant to s. 1011.62(1)(c)1.,	-plus a per-
3625 full-time equivalent share of funds for all categor	ical
3626 programs, except for the Exceptional Student Educat	ion
3627 Guaranteed Allocation.	
3628 3. The scholarship amount awarded to a student	-enrolled in
3629 a Florida public school in which a student is enrol	led and that
3630 is different from the school to which the student w	as assigned
3631 or in a lab school as defined in s. 1002.32, is lim	ited to \$750.
3632 (b) Payment of the scholarship by the eligible	-nonprofit
3633 scholarship-funding organization shall be by indivi	dual warrant
3634 made payable to the student's parent or by funds tr	ansfer,
3635 including, but not limited to, debit cards, electro	nic payment

Page 126 of 151

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



3636	cards, or any other means of payment that the department deems
3637	to be commercially viable or cost-effective. If the payment is
3638	made by warrant, the warrant must be delivered by the eligible
3639	nonprofit scholarship-funding organization to the private school
3640	of the parent's choice, and the parent shall restrictively
3641	endorse the warrant to the private school. An eligible nonprofit
3642	scholarship-funding organization shall ensure that the parent to
3643	whom the warrant is made restrictively endorsed the warrant to
3644	the private school for deposit into the account of the private
3645	school or that the parent has approved a funds transfer before
3646	any scholarship funds are deposited.
3647	(c) An eligible nonprofit scholarship-funding organization
3648	shall obtain verification from the private school of a student's
3649	continued attendance at the school for each period covered by a
3650	scholarship payment.
3651	(d) Payment of the scholarship shall be made by the
3652	eligible nonprofit scholarship-funding organization no less
3653	frequently than on a quarterly basis.
3654	(12) ADMINISTRATION; RULES.—
3655	(a) The department, the division, and the Department of
3656	Education shall develop a cooperative agreement to assist in the
3657	administration of this section.
3658	(b) The department shall adopt rules necessary to
3659	administer this section and ss. 211.0251, 212.1831, 220.1875,
3660	561.1211, and 624.51055, including rules establishing
3661	application forms, procedures governing the approval of tax
3662	credits and carryforward tax credits under subsection (5), and
3663	procedures to be followed by taxpayers when claiming approved
3664	tax credits on their returns.

Page 127 of 151



3665	(c) The division shall adopt rules necessary to administer
3666	its responsibilities under this section and s. 561.1211.
3667	(d) The State Board of Education shall adopt rules to
3668	administer the responsibilities of the Department of Education
3669	and the Commissioner of Education under this section.
3670	(4) (13) DEPOSITS OF ELIGIBLE CONTRIBUTIONSAll eligible
3671	contributions received by the department or the division or
3672	transferred by an eligible nonprofit scholarship-funding
3673	organization shall be deposited into the Florida K-12 Education
3674	Tax Credit Program Trust Fund as created in s. 1010.88 in a
3675	manner consistent with s. 17.57(2). By August 1, 2021, an
3676	eligible nonprofit scholarship-funding organization must
3677	transfer any funds, including eligible contributions, which were
3678	received pursuant to the former Florida Tax Credit Scholarship
3679	Program or the former Hope Scholarship Program to the department
3680	for deposit into the Florida K-12 Education Tax Credit Program
3681	Trust Fund.
3682	(5) RULES.—
3683	(a) The department shall adopt rules necessary to
3684	administer this section and ss. 211.0251, 212.1831, 220.1875,
3685	and 624.51055.
3686	(b) The division may adopt rules necessary to administer
3687	this section and s. 561.1211.
3688	(14) PRESERVATION OF CREDITIf any provision or portion of
3689	this section, s. 211.0251, s. 212.1831, s. 220.1875, s.
3690	561.1211, or s. 624.51055 or the application thereof to any
3691	person or circumstance is held unconstitutional by any court or
3692	is otherwise declared invalid, the unconstitutionality or
3693	invalidity shall not affect any credit carned under s. 211.0251,

Page 128 of 151

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



3694	s. 212.1831, s. 220.1875, s. 561.1211, or s. 624.51055 by any
3695	taxpayer with respect to any contribution paid to an eligible
3696	nonprofit scholarship-funding organization before the date of a
3697	determination of unconstitutionality or invalidity. Such credit
3698	shall be allowed at such time and in such a manner as if a
3699	determination of unconstitutionality or invalidity had not been
3700	made, provided that nothing in this subsection by itself or in
3701	combination with any other provision of law shall result in the
3702	allowance of any credit to any taxpayer in excess of one dollar
3703	of credit for each dollar paid to an eligible nonprofit
3704	scholarship-funding organization.
3705	(15) NONPROFIT SCHOLARSHIP-FUNDING ORGANIZATIONS;
3706	APPLICATION. In order to participate in the scholarship program
3707	created under this section, a charitable organization that seeks
3708	to be a nonprofit scholarship-funding organization must submit
3709	an application for initial approval or renewal to the Office of
3710	Independent Education and Parental Choice no later than
3711	September 1 of each year before the school year for which the
3712	organization intends to offer scholarships.
3713	(a) An application for initial approval must include:
3714	1. A copy of the organization's incorporation documents and
3715	registration with the Division of Corporations of the Department
3716	of State.
3717	2. A copy of the organization's Internal Revenue Service
3718	determination letter as a s. 501(c)(3) not-for-profit
3719	organization.
3720	3. A description of the organization's financial plan that
3721	demonstrates sufficient funds to operate throughout the school
3722	year.
	I

Page 129 of 151



3723	4. A description of the geographic region that the
3724	organization intends to serve and an analysis of the demand and
3725	unmet need for eligible students in that area.
3726	5. The organization's organizational chart.
3727	6. A description of the criteria and methodology that the
3728	organization will use to evaluate scholarship eligibility.
3729	7. A description of the application process, including
3730	deadlines and any associated fees.
3731	8. A description of the deadlines for attendance
3732	verification and scholarship payments.
3733	9. A copy of the organization's policies on conflict of
3734	interest and whistleblowers.
3735	10. A copy of a surety bond or letter of credit to secure
3736	the faithful performance of the obligations of the eligible
3737	nonprofit scholarship-funding organization in accordance with
3738	this section in an amount equal to 25 percent of the scholarship
3739	funds anticipated for each school year or \$100,000, whichever is
3740	greater. The surety bond or letter of credit must specify that
3741	any claim against the bond or letter of credit may be made only
3742	by an eligible nonprofit scholarship-funding organization to
3743	provide scholarships to and on behalf of students who would have
3744	had scholarships funded if it were not for the diversion of
3745	funds giving rise to the claim against the bond or letter of
3746	credit.
3747	(b) In addition to the information required by
3748	subparagraphs (a)19., an application for renewal must include:
3749	1. A surety bond or letter of credit to secure the faithful
3750	performance of the obligations of the eligible nonprofit

scholarship-funding organization in accordance with this section 3751

Page 130 of 151



3752	equal to the amount of undisbursed donations held by the
3753	organization based on the annual report submitted pursuant to
3754	paragraph (6)(m). The amount of the surety bond or letter of
3755	credit must be at least \$100,000, but not more than \$25 million.
3756	The surety bond or letter of credit must specify that any claim
3757	against the bond or letter of credit may be made only by an
3758	eligible nonprofit scholarship-funding organization to provide
3759	scholarships to and on behalf of students who would have had
3760	scholarships funded if it were not for the diversion of funds
3761	giving rise to the claim against the bond or letter of credit.
3762	2. The organization's completed Internal Revenue Service
3763	Form 990 submitted no later than November 30 of the year before
3764	the school year that the organization intends to offer the
3765	scholarships, notwithstanding the September 1 application
3766	deadline.
3767	3. A copy of the statutorily required audit to the
3768	Department of Education and Auditor General.
3769	4. An annual report that includes:
3770	a. The number of students who completed applications, by
3771	county and by grade.
3772	b. The number of students who were approved for
3773	scholarships, by county and by grade.
3774	c. The number of students who received funding for
3775	scholarships within each funding category, by county and by
3776	grade.
3777	d. The amount of funds received, the amount of funds
3778	distributed in scholarships, and an accounting of remaining
3779	funds and the obligation of those funds.
3780	e. A detailed accounting of how the organization spent the
	1

Page 131 of 151

118708

3781 administrative funds allowable under paragraph (6) (j). 3782 (c) In consultation with the Department of Revenue and the 3783 Chief Financial Officer, the Office of Independent Education and 3784 Parental Choice shall review the application. The Department of 3785 Education shall notify the organization in writing of any deficiencies within 30 days after receipt of the application and 3786 3787 allow the organization 30 days to correct any deficiencies. 3788 (d) Within 30 days after receipt of the finalized 3789 application by the Office of Independent Education and Parental 3790 Choice, the Commissioner of Education shall recommend approval or disapproval of the application to the State Board of 3791 3792 Education. The State Board of Education shall consider the 3793 application and recommendation at the next scheduled meeting, 3794 adhering to appropriate meeting notice requirements. If the 3795 State Board of Education disapproves the organization's 3796 application, it shall provide the organization with a written 3797 explanation of that determination. The State Board of 3798 Education's action is not subject to chapter 120. 3799 (e) If the State Board of Education disapproves the renewal 3800 of a nonprofit scholarship-funding organization, the organization must notify the affected eligible students and 3801 3802 parents of the decision within 15 days after disapproval. An 3803 eligible student affected by the disapproval of an organization's participation remains eligible under this section 3804 3805 until the end of the school year in which the organization was 3806 disapproved. The student must apply and be accepted by another 3807 eligible nonprofit scholarship-funding organization for the 3808 upcoming school year. The student shall be given priority in 3809 accordance with paragraph (6) (f).

Page 132 of 151



3810 (f) All remaining funds held by a nonprofit scholarship-3811 funding organization that is disapproved for participation must 3812 be transferred to other eligible nonprofit scholarship-funding 3813 organizations to provide scholarships for eligible students. All 3814 transferred funds must be deposited by each eligible nonprofit 3815 scholarship-funding organization receiving such funds into its scholarship account. All transferred amounts received by any 3816 3817 eligible nonprofit scholarship-funding organization must be 3818 separately disclosed in the annual financial audit required 3819 under subsection (6).

(g) A nonprofit scholarship-funding organization is a renewing organization if it maintains continuous approval and participation in the program. An organization that chooses not to participate for 1 year or more or is disapproved to participate for 1 year or more must submit an application for initial approval in order to participate in the program again.

(h) The State Board of Education shall adopt rules providing guidelines for receiving, reviewing, and approving applications for new and renewing nonprofit scholarship-funding organizations. The rules must include a process for compiling input and recommendations from the Chief Financial Officer, the Department of Revenue, and the Department of Education. The rules must also require that the nonprofit scholarship-funding organization make a brief presentation to assist the State Board of Education in its decision.

3835 (i) A state university; or an independent college or 3836 university which is eligible to participate in the William L. 3837 Boyd, IV, Effective Access to Student Education Grant Program, 3838 located and chartered in this state, is not for profit, and is

Page 133 of 151

3820

3821

3822

3823

3824

3825

3826

3827

3828

3829

3830

3831

3832

3833

3834



3839	accredited by the Commission on Colleges of the Southern
3840	Association of Colleges and Schools, is exempt from the initial
3841	or renewal application process, but must file a registration
3842	notice with the Department of Education to be an eligible
3843	nonprofit scholarship-funding organization. The State Board of
3844	Education shall adopt rules that identify the procedure for
3845	filing the registration notice with the department. The rules
3846	must identify appropriate reporting requirements for fiscal,
3847	programmatic, and performance accountability purposes consistent
3848	with this section, but shall not exceed the requirements for
3849	eligible nonprofit scholarship-funding organizations for
3850	charitable organizations.
3851	Section 21. Section 1002.40, Florida Statutes, is repealed.
3852	Section 22. Subsection (4) of section 1002.411, Florida
3853	Statutes, is amended to read:
3854	1002.411 Reading scholarship accounts
3855	(4) ADMINISTRATION.—An eligible nonprofit scholarship-
3856	funding organization participating in <u>a scholarship program</u>
3857	under this chapter the Florida Tax Credit Scholarship Program
3858	established by s. 1002.395 may establish reading scholarship
3859	accounts for eligible students in accordance with the
3860	requirements of eligible nonprofit scholarship-funding
3861	organizations under this chapter.
3862	Section 23. Paragraphs (i) and (q) of subsection (1) of
3863	section 1002.421, Florida Statutes, are amended, and paragraph
3864	(r) is added to that subsection, to read:
3865	1002.421 State school choice scholarship program
3866	accountability and oversight
3867	(1) PRIVATE SCHOOL ELIGIBILITY AND OBLIGATIONSA private



3868 school participating in an educational scholarship program 3869 established pursuant to this chapter must be a private school as defined in s. 1002.01(2) in this state, be registered, and be in 3870 3871 compliance with all requirements of this section in addition to 3872 private school requirements outlined in s. 1002.42, specific 3873 requirements identified within respective scholarship program laws, and other provisions of Florida law that apply to private 3874 3875 schools, and must:

(i)1. Maintain a physical location in the state at which each student has regular and direct contact with teachers; or

2. If the private school is a private virtual school, have at least one administrative office located in this state at which all of its administrative staff are Florida residents.

3881 (q) Provide a report from an independent certified public 3882 accountant who performs the agreed-upon procedures developed pursuant to s. 1002.394(11)(q) s. 1002.395(6)(o) if the private 3883 3884 school receives more than \$250,000 in funds from scholarships 3885 awarded under this chapter in a state fiscal year. A private 3886 school subject to this subsection must annually submit the 3887 report by September 15 to the scholarship-funding organization 3888 that awarded the majority of the school's scholarship funds. 3889 However, for the 2020-2021 school year only, a school that 3890 receives more than \$250,000 in scholarship funds only through 3891 the John M. McKay Scholarship for Students with Disabilities 3892 Program pursuant to s. 1002.39 must submit the annual report by 3893 September 15 to the department. The agreed-upon procedures must be conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants.

3894 3895 3896 3/4/2021 8:26:58 AM

3876

3877

3878

3879

3880

118708

3897	(r) Provide to parents and students enrolled in a private
3898	virtual school specific information posted and accessible online
3899	which includes, but is not limited to, all of the following
3900	teacher-parent and teacher-student contact information for each
3901	course:
3902	1. How to contact the instructor, technical support staff,
3903	and the administration office by phone, e-mail, or online
3904	messaging tools.
3905	2. Requirements for regular contact with the instructor for
3906	the course and clear expectations for meeting such requirements.
3907	3. Requirements that the instructor of each course must, at
3908	a minimum, conduct one contact with the parent and student each
3909	month.
3910	
3911	The department shall suspend the payment of funds to a private
3912	school that knowingly fails to comply with this subsection, and
3913	shall prohibit the school from enrolling new scholarship
3914	students, for 1 fiscal year and until the school complies. If a
3915	private school fails to meet the requirements of this subsection
3916	or has consecutive years of material exceptions listed in the
3917	report required under paragraph (q), the commissioner may
3918	determine that the private school is ineligible to participate
3919	in a scholarship program.
3920	Section 24. Paragraph (aa) of subsection (4) of section
3921	1009.971, Florida Statutes, is amended to read:
3922	1009.971 Florida Prepaid College Board.—
3923	(4) FLORIDA PREPAID COLLEGE BOARD; POWERS AND DUTIESThe
3924	board shall have the powers and duties necessary or proper to
3925	carry out the provisions of ss. 1009.97-1009.988, including, but



3926	not limited to, the power and duty to:
3927	(aa) Adopt rules relating to the purchase and use of a
3928	prepaid college plan authorized under s. 1009.98 or a college
3929	savings plan authorized under s. 1009.981 for the McKay-Gardiner
3930	Gardiner Scholarship Program pursuant to <u>s. 1002.381 or the</u>
3931	Family Empowerment Scholarship Program pursuant to s. 1002.394
3932	s. 1002.385, which may include, but need not be limited to:
3933	1. The use of such funds for postsecondary education
3934	programs for students with disabilities;
3935	2. Effective procedures that allow program funds to be used
3936	in conjunction with other funds used by a parent in the purchase
3937	of a prepaid college plan or a college savings plan;
3938	3. The tracking and accounting of program funds separately
3939	from other funds contributed to a prepaid college plan or a
3940	college savings plan;
3941	4. The reversion of program funds, including, but not
3942	limited to, earnings from contributions to the Florida College
3943	Savings Plan;
3944	5. The use of program funds only after private payments
3945	have been used for prepaid college plan or college savings plan
3946	expenditures;
3947	6. Contracting with each eligible nonprofit scholarship-
3948	funding organization to establish mechanisms to implement <u>ss.</u>
3949	1002.381 and 1002.394 s. 1002.385, including, but not limited
3950	to, identifying the source of funds being deposited in the
3951	plans; and
3952	7. The development of a written agreement that defines the
3953	owner and beneficiary of an account and outlines
3954	responsibilities for the use of the advance payment contract

Page 137 of 151



3955	funds or savings program funds.
3956	Section 25. Subsection (11) of section 1009.98, Florida
3957	Statutes, is amended to read:
3958	1009.98 Stanley G. Tate Florida Prepaid College Program
3959	(11) IMPLEMENTATION PROCEDURES.—
3960	(a) A prepaid college plan may be purchased, accounted for,
3961	used, and terminated as provided in $\underline{\text{ss. 1002.381}}$ and $\underline{\text{1002.394}}$ s.
3962	1002.385 .
3963	(b) A qualified beneficiary may apply the benefits of an
3964	advance payment contract toward the program fees of a program
3965	designed for students with disabilities conducted by a state
3966	postsecondary institution. A transfer authorized under this
3967	subsection may not exceed the redemption value of the advance
3968	payment contract at a state postsecondary institution or the
3969	number of semester credit hours contracted on behalf of a
3970	qualified beneficiary. A qualified beneficiary may not be
3971	changed while a prepaid college plan contains funds contributed
3972	under <u>ss. 1002.381 and 1002.394</u> s. 1002.385 .
3973	Section 26. Subsection (10) of section 1009.981, Florida
3974	Statutes, is amended to read:
3975	1009.981 Florida College Savings Program.—
3976	(10) IMPLEMENTATION PROCEDURES
3977	(a) A college savings plan may be purchased, accounted for,
3978	used, and terminated as provided in $\underline{\text{ss. 1002.381}}$ and $\underline{\text{1002.394}}$ s.
3979	1002.385 .
3980	(b) A designated beneficiary may apply the benefits of a
3981	participation agreement toward the program fees of a program
3982	designed for students with disabilities conducted by a state
3983	postsecondary institution. A designated beneficiary may not be

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



3984 changed while a college savings plan contains funds contributed 3985 under ss. 1002.381 and 1002.394 s. 1002.385.

3986 Section 27. Subsection (4) of section 1011.61, Florida 3987 Statutes, is amended to read:

1011.61 Definitions.-Notwithstanding the provisions of s. 1000.21, the following terms are defined as follows for the purposes of the Florida Education Finance Program:

(4) The maximum value for funding a student in kindergarten through grade 12 or in a prekindergarten program for exceptional children as provided in s. 1003.21(1)(e) shall be the sum of the calculations in paragraphs (a), (b), and (c) as calculated by the department.

(a) The sum of the student's full-time equivalent student membership value for the school year or the equivalent derived from paragraphs (1)(a) and (b), subparagraph (1)(c)1., subsubparagraphs (1)(c)2.b. and c., subparagraph (1)(c)3., and subsection (2). If the sum is greater than 1.0, the full-time equivalent student membership value for each program or course shall be reduced by an equal proportion so that the student's total full-time equivalent student membership value is equal to 1.0.

(b) If the result in paragraph (a) is less than 1.0 fulltime equivalent student and the student has full-time equivalent student enrollment pursuant to sub-sub-subparagraph (1) (c) 1.b. (VIII), calculate an amount that is the lesser of the value in sub-sub-subparagraph (1) (c) 1.b. (VIII) or the value of 1.0 less the value in paragraph (a).

4011 (c) The full-time equivalent student enrollment value in 4012 sub-subparagraph (1)(c)2.a.

Page 139 of 151

3988

3989

3990

3991

3992

3993

3994

3995

3996

3997

3998

3999

4000

4001

4002

4003

4004



4013 4014 A scholarship award provided to a student enrolled in the John 4015 M. McKay Scholarships for Students with Disabilities Program 4016 pursuant to s. 1002.39 is not subject to the maximum value for 4017 funding a student under this subsection. 4018 Section 28. Paragraph (f) of subsection (18) of section 4019 1011.62, Florida Statutes, is amended to read: 4020 1011.62 Funds for operation of schools.-If the annual 4021 allocation from the Florida Education Finance Program to each 4022 district for operation of schools is not determined in the 4023 annual appropriations act or the substantive bill implementing 4024 the annual appropriations act, it shall be determined as 4025 follows: 4026 (18) TEACHER SALARY INCREASE ALLOCATION.-The Legislature 4027 may annually provide in the Florida Education Finance Program a 4028 teacher salary increase allocation to assist school districts in 4029 their recruitment and retention of classroom teachers and other 4030 instructional personnel. The amount of the allocation shall be 4031 specified in the General Appropriations Act. 4032 (f) Notwithstanding any other provision of law, funds 4033 allocated under this subsection shall not be included in the 4034 calculated amount for any scholarship awarded under chapter 1002. 4035 4036 Section 29. Section 1011.687, Florida Statutes, is created to read: 4037 4038 1011.687 K-12 Education Scholarship Program Allocation.-The 4039 K-12 Education Scholarship Program Allocation is established to 4040 provide funds to implement the McKay-Gardiner Scholarship Program provided in s. 1002.381 and the Family Empowerment 4041

Page 140 of 151

3/4/2021 8:26:58 AM



4042 Scholarship Program provided in 1002.394. A student FTE 4043 scholarship amount shall be calculated as provided in ss. 4044 1002.381(15) and 1002.394(12)(b), based on funds calculated for 4045 a similarly situated public school student full-time equivalent 4046 in the Florida Education Finance Program. For purposes of this 4047 allocation, one student FTE is equivalent to four quarterly scholarship payments. A student who receives funding for the 4048 4049 program for less than four quarters shall be a fraction of an 4050 FTE. Funds for the scholarship allocation shall be provided for 4051 student FTE in each county in the amount prescribed in the 4052 General Appropriations Act. The calculated student scholarship 4053 amounts provided may not be revised during the fiscal year. 4054 Section 30. (1) Any allocation of tax credit made by the 4055 Department of Revenue in response to a taxpayer request for 4056 allocation of credit received before July 1, 2021, under former 4057 s. 212.099, Florida Statutes 2020, shall remain in effect, 4058 subject to the carryforward, conveyance, assignment, transfer, 4059 and rescindment provisions of former s. 212.099(5), Florida 4060 Statutes 2020. However, contributions made on or after July 1, 4061 2021, shall be paid by electronic means to the Department of 4062 Revenue instead of to a nonprofit scholarship-funding 4063 organization. 4064 (2) (a) Any allocation of tax credit made by the Department 4065 of Revenue in response to a taxpayer request for allocation of 4066 credit received before July 1, 2021, for credits under ss. 211.0251, 212.1831, 220.1875, and 624.51055, Florida Statutes, 4067 4068 shall remain in effect under former s. 1002.395, Florida 4069 Statutes 2020. However, contributions made on or after July 1, 2021, shall be paid by electronic means to the Department of 4070

Page 141 of 151

118708

4071	Revenue instead of to an eligible nonprofit scholarship-funding
4072	organization.
4073	(b) All credits under ss. 211.0251, 212.1831, 220.1875, and
4074	624.51055, Florida Statutes, earned by a taxpayer under former
4075	s. 1002.395, Florida Statutes 2020, including those under
4076	paragraph (a), continue in effect, subject to the carryforward,
4077	conveyance, assignment, transfer, and rescindment, corporate
4078	income tax estimated payment, and insurance premium tax
4079	installment payment provisions of former s. 1002.395, Florida
4080	Statutes 2020.
4081	(3) Eligible contributions received by a dealer, designated
4082	agent, or private tag agent under former s. 212.1832, Florida
4083	Statutes 2020, before July 1, 2021, shall be remitted to the
4084	designated eligible nonprofit scholarship-funding organizations
4085	by July 21, 2021.
4086	Section 31. (1) Notwithstanding s. 287.057, Florida
4087	Statutes, the Department of Revenue is authorized to contract
4088	with a qualified vendor to provide services necessary to
4089	administer this act, without using a competitive solicitation
4090	process.
4091	(2) The authority granted to the Department of Revenue by
4092	this section applies solely to the implementation and
4093	administration of this act and shall not be used for any other
4094	purpose. Such authority ends, and any contract entered into
4095	pursuant to this section still in force becomes void, upon the
4096	expiration of this section.
4097	(3) This section shall take effect upon this act becoming a
4098	law and expires July 1, 2022.
4099	Section 32. For the 2021-2022 fiscal year, the sum of

Page 142 of 151

118708

4100	\$264,687 in nonrecurring funds is appropriated from the General
4101	Revenue Fund to the Department of Revenue for the purpose of
4102	implementing this act. Funds remaining unexpended from this
4103	appropriation as of July 1, 2022, shall revert to the General
4104	Revenue Fund.
4105	Section 33. (1) The Department of Revenue is authorized,
4106	and all conditions are deemed met, to adopt emergency rules
4107	pursuant to s. 120.54(4), Florida Statutes, for the purpose of
4108	administering this act.
4109	(2) Notwithstanding any other law, emergency rules adopted
4110	pursuant to this section are effective for 6 months after
4111	adoption and may be renewed during the pendency of procedures to
4112	adopt permanent rules addressing the subject of the emergency
4113	rules.
4114	(3) This section shall take effect upon this act becoming a
4115	law and expires July 1, 2023.
4116	Section 34. Except as otherwise expressly provided for in
4117	this act and except for this section, which shall take effect
4118	upon this act becoming a law, this act shall take effect July 1,
4119	2021.
4120	
4121	======================================
4122	And the title is amended as follows:
4123	Delete everything before the enacting clause
4124	and insert:
4125	A bill to be entitled
4126	An act relating to educational scholarship programs;
4127	amending s. 11.45, F.S.; requiring the Auditor General
4128	to conduct certain audits at least every 3 years
	1

Page 143 of 151

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



4129 instead of annually; conforming provisions to changes 4130 made by the act; amending s. 211.0251, F.S.; 4131 conforming provisions to changes made by the act; 4132 deleting a provision limiting a certain tax credit to 4133 no more than 50 percent of the tax due on the return 4134 the credit is taken; amending s. 212.099, F.S.; 4135 revising the definition of the term "eligible 4136 contribution"; deleting the definition of the term 4137 "eligible nonprofit scholarship-funding organization"; 4138 granting a credit against the state portion of certain 4139 taxes to eligible businesses; requiring dealers to 4140 remit any contributions of designated amounts from an eligible business; revising the circumstances under 4141 4142 which dealers reduce the collection of taxes from 4143 certain businesses; requiring the Department of 4144 Revenue to provide eligible businesses that make a 4145 contribution with a receipt during a certain 4146 timeframe; requiring a dealer to identify on the 4147 dealer's return the amount of an eligible 4148 contribution; requiring dealers to remit to the 4149 Department of Revenue specified contributions; 4150 requiring the Department of Revenue to ensure that 4151 certain receipts are deposited into a specified fund; 4152 conforming provisions to changes made by the act; 4153 amending s. 212.1831, F.S.; conforming provisions to 4154 changes made by the act; amending s. 212.1832, F.S.; 4155 defining terms; requiring dealers claiming certain tax 4156 credits to file and pay returns electronically; 4157 requiring specified persons to report to the

Page 144 of 151



4158 Department of Revenue on certain returns the amount of 4159 credits granted for the preceding reporting period; 4160 requiring such persons to remit eligible contributions 4161 to the Department of Revenue during a certain 4162 timeframe; requiring the Department of Revenue to 4163 adopt rules; conforming provisions to changes made by the act; amending s. 213.053, F.S.; deleting 4164 4165 authorization for the Department of Revenue to provide 4166 specified information to certain entities; deleting 4167 definitions; amending ss. 220.1105, 220.13, 220.186, 4168 220.1875, 561.1211, 624.51055, and 1002.20, F.S.; 4169 conforming provisions to changes made by the act; 4170 amending s. 1002.23, F.S.; correcting a reference to 4171 the Florida Virtual School; conforming a provision to 4172 changes made by the act; amending s. 1002.31, F.S.; 4173 adding certain students to those whom district school 4174 boards must provide preferential treatment in the 4175 controlled open enrollment process; creating s. 4176 1002.381, F.S.; establishing the McKay-Gardiner 4177 Scholarship Program; providing the purpose of the 4178 program; defining terms; specifying eligibility 4179 requirements; providing criteria for authorized uses 4180 of program funds; providing the terms of a program 4181 scholarship; requiring certain scholarship accounts to 4182 be closed and for specified funds to revert to the 4183 state under specified circumstances; providing school 4184 district obligations under the program; specifying 4185 obligations for eligible private schools; providing 4186 Department of Education obligations relating to the

Page 145 of 151



4187 program; specifying Commissioner of Education 4188 authority and obligations; providing parent and 4189 student responsibilities for program participation; 4190 providing an application approval and renewal process 4191 for charitable organizations seeking to participate or 4192 remain in the program; establishing a procedure for 4193 when an organization is disapproved; providing that an 4194 organization is a renewing organization if it was 4195 approved by the State Board of Education for a certain 4196 fiscal year or after and maintains continuous approval 4197 and participation in the program; requiring the state 4198 board to adopt specified rules; exempting specified 4199 entities from the initial or renewal application 4200 process; providing obligations for organizations 4201 relating to establishing program scholarships; 4202 providing eligibility and obligations for transition-4203 to-work programs; specifying requirements for 4204 scholarship funding and payment; specifying the 4205 initial maximum number of students; providing for the 4206 annual increase of the maximum number of students; 4207 requiring the department to transfer certain funds to 4208 organizations in a specified manner; clarifying that 4209 accrued interest in student accounts is in addition 4210 to, and not part of, awarded funds; authorizing 4211 organizations to develop systems for payment of 4212 benefits by funds transfer; prohibiting organizations 4213 that develop such systems from reducing scholarship 4214 awards through certain fees; clarifying that 4215 scholarship funds do not constitute taxable income to

Page 146 of 151



4216 the qualified student or to his or her parent; 4217 requiring the Auditor General to conduct certain 4218 audits at least once every 3 years; specifying 4219 obligations related to approved providers; providing that the state is not liable for the award or use of 4220 4221 program funds; providing construction; requiring the 4222 State Board of Education to adopt rules; repealing ss. 4223 1002.385 and 1002.39, F.S., relating to the Gardiner Scholarship and the John M. McKay Scholarships for 4224 4225 Students with Disabilities Program, respectively; 4226 amending s. 1002.394, F.S.; revising the Family 4227 Empowerment Scholarship Program; providing and 4228 revising definitions; specifying and revising 4229 eligibility requirements; revising the priority order 4230 for awarding scholarships; providing and revising 4231 terms for scholarship payments to organizations; 4232 providing circumstances under which a student's 4233 account must be closed and remaining funds revert to 4234 the state; specifying the purposes for which such 4235 funds may be used; providing and revising school 4236 district obligations; providing and revising 4237 department obligations relating to participating 4238 students; requiring the department to verify eligible 4239 expenditures before distributing funds; requiring the 4240 department to issue a project grant award to a state 4241 university for a certain purpose; specifying the 4242 duration of the grant and the maximum dollar amount; 4243 requiring the university to annually report data on 4244 student performance to the department; requiring the

Page 147 of 151



4245 department to publish the report on its website; 4246 specifying other department requirements pertaining to 42.47 approved providers, verification of certain 4248 expenditures, reports from eligible nonprofit 4249 scholarship-funding organizations, and contracting 4250 with an independent entity to evaluate the program 4251 annually; requiring the department to investigate 4252 certain complaints; requiring the department to 4253 establish and coordinate an FTE reporting process; 4254 providing and revising obligations for eligible 4255 private schools; providing and revising parent and 4256 student obligations for initial and continued 4257 participation in the program; specifying Auditor 4258 General obligations; providing and revising nonprofit 4259 scholarship-funding organization obligations relating to participating in the program; expanding eligibility 4260 4261 to specified students who received certain 42.62 scholarships in a specified school year; clarifying 4263 that certain scholarships do not count toward the 4264 maximum number of eligible students; providing the 42.65 manner in which funds will be allocated; requiring the 4266 department to verify that a student is not prohibited 4267 from receiving a scholarship upon notification from an 4268 organization that an application has been approved; 4269 requiring the organization to provide the department 4270 with the documentation necessary to verify the 4271 student's participation; requiring the department to 4272 release the student's scholarship funds to the 4273 organization to be deposited into the student's

Page 148 of 151



4274 account upon verification; clarifying that accrued 4275 interest is in addition to, and not part of, awarded 4276 funds; authorizing organizations to develop a system 4277 for payment of benefits by funds transfer; prohibiting 4278 scholarship awards from being reduced by certain fees; 4279 clarifying that scholarship funds do not constitute 4280 taxable income to the qualified student or to his or 4281 her parent; requiring the Auditor General to conduct 42.82 certain audits at least once every 3 years; providing 4283 an application approval and renewal process for 4284 charitable organizations seeking to participate or 4285 remain in the program; establishing a procedure for 4286 when an organization is disapproved; providing that an 4287 organization is a renewing organization if it was 4288 approved by the state board for a certain fiscal year 4289 or after and maintains continuous approval and 4290 participation in the program; requiring the state 4291 board to adopt rules; exempting specified entities 4292 from the initial or renewal application process; 4293 providing certain authority and obligations of the 4294 Commissioner of Education; deleting an obsolete 4295 implementation schedule; amending s. 1002.395, F.S.; 4296 renaming the Florida Tax Credit Scholarship Program; 4297 revising and deleting terms; deleting provisions made 4298 obsolete by the act; retaining the tax credits 4299 available under the former scholarship program; 4300 specifying the manner in which a taxpayer may elect to make eligible contributions; requiring all eligible 4301 4302 contributions received by the department and the

Page 149 of 151



4303 division to be deposited into a specified fund; 4304 requiring the Department of Revenue to adopt rules; 4305 authorizing the Division of Alcoholic Beverages and 4306 Tobacco to adopt rules; repealing s. 1002.40, F.S., 4307 relating to the Hope Scholarship Program; amending s. 4308 1002.411, F.S.; conforming a provision to changes made 4309 by the act; amending s. 1002.421, F.S.; providing that 4310 private virtual schools meet the requirement to 4311 maintain a physical location in this state if such 4312 virtual schools maintain at least one administrative 4313 office in a specified manner; requiring certain 4314 private schools to provide reports from a specified 4315 public accountant; providing requirements for such 4316 reports; requiring the schools to provide parents and 4317 students with specified information; amending ss. 4318 1009.971, 1009.98, 1009.981, and 1011.61, F.S.; 4319 conforming provisions to changes made by the act; 4320 amending s. 1011.62, F.S.; deleting a provision 4321 requiring that certain funds not be included in the calculated amount for certain scholarship awards; 4322 4323 creating s. 1011.687, F.S.; establishing an allocation within the Florida Education Finance Program for 4324 4325 certain scholarship programs; providing requirements 4326 for certain allocations of tax credits; clarifying 4327 that certain requirements apply to allocations of 4328 credit received before a certain date; authorizing the 4329 Department of Revenue to contract with a qualified 4330 vendor without using a competitive solicitation 4331 process; providing an appropriation; providing the

Page 150 of 151



4332 department with emergency rulemaking authority;4333 providing effective dates.



LEGISLATIVE ACTION

Senate

House

The Committee on Appropriations (Powell) recommended the following:

Senate Amendment to Amendment (118708) (with title amendment)

(1) Annually conduct operational

8 and insert: 9 (b) The Auditor General shall annually 10 Delete line 2552

and insert:

Delete line 9

Delete line 1517

844706

11	and insert:
12	(b) The Auditor General shall annually
13	
14	======================================
15	And the title is amended as follows:
16	Delete lines 4127 - 4129
17	and insert:
18	amending s. 11.45, F.S.; conforming provisions to
19	changes
20	Delete line 4218
21	and insert:
22	audits annually; specifying
23	Delete line 4282
24	and insert:
25	certain audits annually; providing

Page 2 of 2



LEGISLATIVE ACTION .

.

•

Senate

House

The Committee on Appropriations (Powell) recommended the following:

1 2

3

5

Senate Amendment to Amendment (118708)

Delete line 1638

4 and insert:

level does not exceed 185 percent of the federal poverty



LEGISLATIVE ACTION

Senate

House

The Committee on Appropriations (Rouson) recommended the following:

Senate Amendment to Amendment (118708) (with title amendment)

schools, may not deny enrollment to a student based on the

student's race, ethnicity, national origin, sex, disability,

religion, sexual orientation, or gender identity, and must:

9

10

Delete line 3875

and insert:

COMMITTEE AMENDMENT

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



11	And the title is amended as follows:
12	Delete line 4309
13	and insert:
14	by the act; amending s. 1002.421, F.S.; prohibiting
15	certain private schools from denying enrollment to a
16	student based on the student's race, ethnicity,
17	national origin, sex, disability, religion, sexual
18	orientation, or gender identity; providing that



LEGISLATIVE ACTION .

.

Senate

House

The Committee on Appropriations (Rouson) recommended the following:

Senate Amendment to Amendment (118708) (with title amendment)

Delete lines 4018 - 4035.

1 2



LEGISLATIVE ACTION

Senate

House

The Committee on Appropriations (Farmer) recommended the following:

Senate Amendment to Amendment (118708) (with title amendment)

in the 2023-2024 2020-2021 school year, and each year

thereafter, the maximum number of student FTE students

participating in the scholarship program under this section

shall annually increase by $0.5 \ 1.0$ percent of the state's total

Delete lines 2444 - 2447

and insert:

9 10 Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



11	======================================
12	And the title is amended as follows:
13	Delete line 4265
14	and insert:
15	manner in which funds will be allocated; specifying an
16	annual increase in the maximum number of student FTE,
17	beginning with a certain school year; requiring the



LEGISLATIVE ACTION •

Senate

House

The Committee on Appropriations (Powell) recommended the following:

2 3 4

1

Senate Amendment (with title amendment)

(1) Annually conduct operational Delete line 1628 and insert: (b) The Auditor General shall annually Delete line 2651

Delete line 179

10

and insert:

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



11	(a) The Auditor General shall annually
12	
13	======================================
14	And the title is amended as follows:
15	Delete lines 3 - 5
16	and insert:
17	amending s. 11.45, F.S.; conforming provisions to
18	changes
19	Delete line 77
20	and insert:
21	audits annually; providing that the
22	Delete line 123
23	and insert:
24	certain audits annually; providing

Page 2 of 2



LEGISLATIVE ACTION .

.

•

Senate

House

The Committee on Appropriations (Powell) recommended the following:

Senate Amendment

Delete line 1749

and insert:

1 2 3

4

5

level does not exceed 185 percent of the federal poverty



LEGISLATIVE ACTION

Senate

House

The Committee on Appropriations (Farmer) recommended the following:

Senate Amendment (with title amendment)

Delete lines 2551 - 2554

and insert:

in the 2023-2024 2020-2021 school year, and each year

thereafter, the maximum number of student FTE students

participating in the scholarship program under this section shall annually increase by 0.5 $\frac{1.0}{1.0}$ percent of the state's total

9 10

1

2 3

4

5

6 7

8

COMMITTEE AMENDMENT

Florida Senate - 2021 Bill No. PCS (604240) for CS for SB 48



11	And the title is amended as follows:
12	Delete line 106
13	and insert:
14	will be allocated; specifying an annual increase in
15	the maximum number of student FTE, beginning with a
16	certain school year; requiring the department to
17	verify



LEGISLATIVE ACTION

Senate

House

The Committee on Appropriations (Rouson) recommended the following:

Senate Amendment (with title amendment)

Delete lines 4489 - 4506.

1

2 3

4

5

6 7

8

9

10



576-02188-21

Proposed Committee Substitute by the Committee on Appropriations (Appropriations Subcommittee on Education) A bill to be entitled 2 An act relating to educational scholarship programs; amending s. 11.45, F.S.; requiring the Auditor General to conduct certain audits at least every 3 years instead of annually; conforming provisions to changes made by the act; amending s. 211.0251, F.S.; conforming provisions to changes made by the act; deleting a provision limiting a certain tax credit to ç no more than 50 percent of the tax due on the return 10 the credit is taken; amending s. 212.099, F.S.; 11 revising the definition of the term "eligible 12 contribution"; deleting the definition of the term 13 "eligible nonprofit scholarship-funding organization"; 14 requiring a dealer to identify on the dealer's return 15 the amount of an eligible contribution; requiring the 16 Department of Revenue to ensure that certain receipts 17 are deposited into a specified fund; conforming 18 provisions to changes made by the act; amending s. 19 212.1831, F.S.; conforming provisions to changes made 20 by the act; amending s. 212.1832, F.S.; requiring 21 dealers claiming certain tax credits to file and pay 22 returns electronically; conforming provisions to 23 changes made by the act; amending s. 213.053, F.S.; 24 deleting authorization for the Department of Revenue 25 to provide specified information to certain entities; 26 deleting definitions; amending ss. 220.1105, 220.13, 27 220.186, 220.1875, 561.1211, 624.51055, and 1002.20,

Page 1 of 157

2/18/2021 1:47:31 PM

Florida Senate - 2021 Bill No. CS for SB 48

PROPOSED COMMITTEE SUBSTITUTE

604240

	576-02188-21
28	F.S.; conforming provisions to changes made by the
29	act; amending s. 1002.23, F.S.; correcting a reference
30	to the Florida Virtual School; conforming a provision
31	to changes made by the act; amending s. 1002.31, F.S.;
32	adding certain students to those whom district school
33	boards must provide preferential treatment in the
34	controlled open enrollment process; creating s.
35	1002.381, F.S.; establishing the McKay-Gardiner
36	Scholarship Program; providing the purpose of the
37	program; defining terms; specifying eligibility
38	requirements; providing criteria for authorized uses
39	of program funds; providing the terms of a program
40	scholarship; requiring certain scholarship accounts to
41	be closed and for specified funds to revert to the
42	state under specified circumstances; providing school
43	district obligations under the program; specifying
44	obligations for eligible private schools; providing
45	Department of Education obligations relating to the
46	program; specifying Commissioner of Education
47	authority and obligations; providing parent and
48	student responsibilities for program participation;
49	providing an application approval and renewal process
50	for charitable organizations seeking to participate or
51	remain in the program; establishing a procedure for
52	when an organization is disapproved; providing that an
53	organization is a renewing organization if it was
54	approved by the state board for a certain fiscal year
55	or after and maintains continuous approval and
56	participation in the program; requiring the state

Page 2 of 157

Florida Senate - 2021 Bill No. CS for SB 48

576-02188-21

PROPOSED COMMITTEE SUBSTITUTE

604240

	576-02188-21
86	revising eligibility requirements; revising the
87	priority order for awarding scholarships; providing
88	and revising terms for scholarship payments to
89	organizations; providing circumstances under which a
90	student's account must be closed and remaining funds
91	revert to the state; specifying the purposes for which
92	such funds may be used; providing and revising
93	department obligations relating to participating
94	students; requiring the department to verify eligible
95	expenditures before distributing funds; providing and
96	revising obligations for eligible private schools;
97	providing and revising parent and student obligations
98	for initial and continued participation in the
99	program; providing and revising nonprofit scholarship-
100	funding organization obligations relating to
101	participating in the program; expanding eligibility to
102	specified students who received certain scholarships
103	in a specified school year; clarifying that certain
104	scholarships do not count toward the maximum number of
105	eligible students; providing the manner in which funds
106	will be allocated; requiring the department to verify
107	that a student is not prohibited from receiving a
108	scholarship upon notification from an organization
109	that an application has been approved; requiring the
110	organization to provide the department with the
111	documentation necessary to verify the student's
112	participation; requiring the department to release the
113	student's scholarship funds to the organization to be
114	deposited into the student's account upon

Page 4 of 157

2/18/2021 1:47:31 PM

604240

576-02188-21

57 board to adopt specified rules; exempting specified 58 entities from the initial or renewal application 59 process; providing obligations for organizations 60 relating to establishing program scholarships; 61 providing eligibility and obligations for transition-62 to-work programs; specifying requirements for 63 scholarship funding and payment; specifying the 64 initial maximum number of students; providing for the 65 annual increase of the maximum number of students; 66 requiring the department to transfer certain funds to 67 organizations in a specified manner; clarifying that 68 accrued interest in student accounts is in addition 69 to, and not part of, awarded funds; authorizing 70 organizations to develop systems for payment of 71 benefits by funds transfer; prohibiting organizations 72 that develop such systems from reducing scholarship 73 awards through certain fees; clarifying that 74 scholarship funds do not constitute taxable income to 75 the qualified student or to his or her parent; 76 requiring the Auditor General to conduct certain 77 audits at least once every 3 years; providing that the 78 state is not liable for the award or use of program 79 funds; requiring the State Board of Education to adopt 80 rules; repealing ss. 1002.385 and 1002.39, F.S., 81 relating to the Gardiner Scholarship and the John M. 82 McKay Scholarships for Students with Disabilities 83 Program, respectively; amending s. 1002.394, F.S.; 84 revising the Family Empowerment Scholarship Program; 85 providing and revising definitions; specifying and

Page 3 of 157

576-02188-21

115

116

117

118

119

120

121

122

123

124

125

126

127

128

129

130

131

132

133

134

135

136

137

138

139

140

141

142

143

Florida Senate - 2021 Bill No. CS for SB 48

576-02188-21

604240

	576-02188-21
144	the Hope Scholarship Program; deleting provisions made
145	obsolete by the act; revising and deleting terms;
146	retaining the tax credits available under the former
147	scholarship program; authorizing eligible
148	contributions to be used for K-12 education funding;
149	requiring the Department of Revenue to deposit all
150	receipts of eligible contributions into a specified
151	fund; requiring the Department of Revenue to adopt
152	rules; amending s. 1002.411, F.S.; conforming a
153	provision to changes made by the act; amending s.
154	1002.421, F.S.; providing that private virtual schools
155	meet the requirement to maintain a physical location
156	in this state if such virtual schools maintain at
157	least one administrative office in a specified manner;
158	requiring certain private schools to provide reports
159	from a specified public accountant; providing
160	requirements for such reports; amending ss. 1009.971,
161	1009.98, 1009.981, and 1011.61, F.S.; conforming
162	provisions to changes made by the act; amending s.
163	1011.62, F.S.; deleting a provision requiring that
164	certain funds not be included in the calculated amount
165	for certain scholarship awards; creating s. 1011.687,
166	F.S.; establishing an allocation within the Florida
167	Education Finance Program for certain scholarship
168	programs; providing requirements for certain unused
169	tax credits; clarifying that certain requirements
170	apply to taxpayers who received tax credits before a
171	certain date; providing an effective date.
172	

Page 5 of 157

2/18/2021 1:47:31 PM

Page 6 of 157

2/18/2021 1:47:31 PM

604240

verification; clarifying that accrued interest is in

authorizing organizations to develop a system for

payment of benefits by funds transfer; prohibiting

clarifying that scholarship funds do not constitute

taxable income to the qualified student or to his or

her parent; requiring the Auditor General to conduct

an application approval and renewal process for

charitable organizations seeking to participate or

organization is a renewing organization if it was

participation in the program; requiring the state

board to adopt rules; exempting specified entities

from the initial or renewal application process;

or after and maintains continuous approval and

remain in the program; establishing a procedure for

when an organization is disapproved; providing that an

approved by the state board for a certain fiscal year

deleting an obsolete implementation schedule; amending

s. 1002.395, F.S.; repealing the Florida Tax Credit

retaining the tax credits available under the former

taxpayer may elect to make eligible contributions;

department and the division to be deposited into a

requiring all eligible contributions received by the

specified fund; amending s. 1002.40, F.S.; repealing

scholarship program; specifying the manner in which a

Scholarship Program; revising and deleting terms;

deleting provisions made obsolete by the act;

certain audits at least once every 3 years; providing

scholarship awards from being reduced by certain fees;

addition to, and not part of, awarded funds;

576-02188-21

202

203

204

205

206

207

208

209

210

211

212

213

214

215

216

217

218

219

220

221

222

223

224

225

226

227

228

229

230

read:

2/18/2021 1:47:31 PM

to read:

604240

consultation with the Board of Accountancy, shall adopt rules

for the form and conduct of all financial audits performed by

215.981, 218.39, 1001.453, 1002.381, 1002.394 1002.395, 1004.28,

entities, charter schools, charter technical career centers, and

requirements for the reporting of information necessary to carry

Section 2. Section 211.0251, Florida Statutes, is amended

211.0251 Credit for contributions to K-12 education funding

district school boards must include, but are not limited to,

out the purposes of the Local Governmental Entity, Charter

Board Financial Emergencies Act as stated in s. 218.501.

School, Charter Technical Career Center, and District School

eligible nonprofit scholarship-funding organizations.-There is

allowed a credit of 100 percent of an eligible contribution

directed made to K-12 education funding an eligible nonprofit

scholarship funding organization under s. 1002.395 for against

allowed under this section may not exceed 50 percent of the tax

any tax due under s. 211.02 or s. 211.025. However, a credit

due on the return the credit is taken. For purposes of the

ensure that any reduction in tax revenue received which is

1002.395 apply to the credit authorized by this section.

distributions of tax revenue under s. 211.06, the department

shall disregard any tax credits allowed under this section to

attributable to the tax credits results only in a reduction in

distributions to the General Revenue Fund. The provisions of s.

Page 8 of 157

Section 3. Section 212.099, Florida Statutes, is amended to

independent certified public accountants pursuant to ss.

and 1004.70. The rules for audits of local governmental

604240 576-02188-21 173 Be It Enacted by the Legislature of the State of Florida: 174 175 Section 1. Paragraph (1) of subsection (2) and subsection 176 (8) of section 11.45, Florida Statutes, are amended to read: 177 11.45 Definitions; duties; authorities; reports; rules.-178 (2) DUTIES.-The Auditor General shall: 179 (1) At least every 3 years, Annually conduct operational 180 audits of the accounts and records of eligible nonprofit 181 scholarship-funding organizations receiving eligible 182 contributions under ss. 1002.381 and 1002.394 s. 1002.395, 183 including any contracts for services with related entities, to 184 determine compliance with the provisions of those sections that 185 section. Such audits must shall include, but not be limited to, 186 a determination of the eligible nonprofit scholarship-funding 187 organization's compliance with ss. 1002.381(13)(f) and 1002.394(11)(k) s. 1002.395(6)(j). The Auditor General shall 188 189 provide its report on the results of the audits to the Governor, 190 the President of the Senate, the Speaker of the House of 191 Representatives, the Chief Financial Officer, and the 192 Legislative Auditing Committee, within 30 days of completion of 193 the audit. 194 195 The Auditor General shall perform his or her duties 196 independently but under the general policies established by the 197 Legislative Auditing Committee. This subsection does not limit 198 the Auditor General's discretionary authority to conduct other 199 audits or engagements of governmental entities as authorized in 200 subsection (3). 201 (8) RULES OF THE AUDITOR GENERAL.-The Auditor General, in Page 7 of 157 2/18/2021 1:47:31 PM

Florida Senate - 2021 Bill No. CS for SB 48

604240

576-02188-21

	576-02188-21			576-
231	212.099 Credit for contributions to K-12 education funding		260	orga
232	eligible nonprofit scholarship-funding organizations		261	amou
233	(1) As used in this section, the term:		262	whic
234	(a) "Eligible business" means a tenant or person actually		263	212.
235	occupying, using, or entitled to the use of any property from		264	deal
236	which the rental or license fee is subject to taxation under s.		265	elig
237	212.031.		266	the
238	(b) "Eligible contribution" or "contribution" means the		267	shal
239	amount of tax, or portion thereof, paid by a monetary		268	serv
240	contribution from an eligible business to <u>a collecting dealer</u>		269	sepa
241	and designated for K-12 education funding by the eligible		270	elig
242	business an eligible nonprofit scholarship-funding organization		271	With
243	to be used pursuant to s. 1002.395. The eligible business making		272	depa
244	the contribution may not designate a specific student as the		273	to t
245	beneficiary of the contribution.		274	appl
246	(c) "Eligible nonprofit scholarship-funding organization"		275	fede
247	or "organization" has the same meaning as provided in s.		276	cred
248	1002.395(2)(f).		277	cred
249	(2) An eligible business shall be granted a credit against		278	
250	the tax imposed under s. 212.031 and collected from the eligible		279	orga
251	business by a dealer. The credit shall be in an amount equal to		280	cont
252	100 percent of an eligible contribution made to an organization.		281	each
253	(3) A dealer shall take a credit against the tax imposed		282	para
254	under s. 212.031 in an amount equal to the credit taken by the		283	cont
255	eligible business under subsection (2).		284	iden
256	(4) (a) An eligible business must apply to the department		285	cont
257	for an allocation of tax credits under this section. The		286	fede
258	eligible business must specify in the application the state		287	
259	fiscal year during which the contribution will be made, $\frac{1}{1000}$		288	сору
	Page 9 of 157			

604240

2/18/2021 1:47:31 PM

	576-02188-21
260	organization that will receive the contribution, the planned
261	amount of the contribution, the address of the property from
262	which the rental or license fee is subject to taxation under s.
263	212.031, and the federal employer identification number of the
264	dealer who collects the tax imposed under s. 212.031 from the
265	eligible business and who will reduce collection of taxes from
266	the eligible business pursuant to this section. The department
267	shall approve allocations of tax credits on a first-come, first-
268	served basis and shall provide to the eligible business a
269	separate approval or denial letter for each dealer for which the
270	eligible business applied for an allocation of tax credits.
271	Within 10 days after approving or denying an application, the
272	department shall provide a copy of its approval or denial letter
273	to the organization specified by the eligible business in the
274	application. An approval letter must include the name and
275	federal employer identification number of the dealer from whom a
276	credit under this section can be taken and the amount of tax
277	credits approved for use with that dealer.
278	(b) Upon receipt of an eligible contribution, the
279	organization shall provide the eligible business that made the
280	contribution with a separate certificate of contribution for
281	each dealer from whom a credit can be taken as approved under
282	paragraph (a). A certificate of contribution must include the
283	contributor's name and, if available, federal employer
284	identification number, the amount contributed, the date of
285	contribution, the name of the organization, and the name and
286	federal employer identification number of the dealer.
287	(5) Each dealer that receives from an eligible business a
288	copy of the department's approval letter and a certificate of

Page 10 of 157

Florida Senate - 2021 Bill No. CS for SB 48

PROPOSED COMMITTEE SUBSTITUTE

604240

576-02188-21

dealer.

	576-02188-21
289	contribution, both of which identify the dealer as the dealer
290	who collects the tax imposed under s. 212.031 from the eligible
291	business and who will reduce collection of taxes from the
292	eligible business pursuant to this section, shall identify on
293	the dealer's return the amount of the eligible contribution by
294	reduce the tax collected from the eligible business, which
295	amount under s. 212.031 by the total amount of contributions
296	indicated in the certificate of contribution. The reduction may
297	not exceed the amount of credit allocation approved by the
298	department and may not exceed the amount of tax that would
299	otherwise be collected from the eligible business by a dealer
300	when a payment is made under the rental or license fee
301	arrangement. However, payments by an eligible business to a
302	dealer may not be reduced before October 1, 2018.
303	(a) If the total amount of credits an eligible business may
304	take cannot be fully used within any period that a payment is
305	due under the rental or license fee arrangement because of an
306	insufficient amount of tax that the dealer would collect from
307	the eligible business during that period, the unused amount may
308	be carried forward for a period not to exceed 10 years.
309	(b) A tax credit may not be claimed on an amended return or
310	through a refund.
311	(c) A dealer that claims a tax credit must file returns and
312	pay taxes by electronic means under s. 213.755.
313	(d) An eligible business may not convey, assign, or
314	transfer an approved tax credit or a carryforward tax credit to
315	another entity unless all of the assets of the eligible business
316	are conveyed, assigned, or transferred in the same transaction
317	and the successor business continues the same lease with the
1	

604240

Page 11 of 157

2/18/2021 1:47:31 PM

318 319 (e) Within any state fiscal year, an eligible business may 320 rescind all or part of a tax credit approved under this section. 321 The amount rescinded shall become available for that state fiscal year to another eligible business as approved by the 322 323 department if the business receives notice from the department that the rescindment has been accepted by the department. Any 324 325 amount rescinded under this subsection shall become available to an eligible business on a first-come, first-served basis based 326 327 on tax credit applications received after the date the 328 rescindment is accepted by the department. 329 (f) Within 10 days after the rescindment of a tax credit 330 under paragraph (c) is accepted by the department, the department shall notify the eligible nonprofit scholarship-331 funding organization specified by the eligible business. The 332 department shall also include the eligible nonprofit 333 scholarship-funding organization specified by the eligible 334 335 business on all letters or correspondence of acknowledgment for 336 tax credits under this section. 337 (6) An organization shall report to the department, on or 338 before the 20th day of each month, the total amount of 339 contributions received pursuant to subsection (4) in the 340 preceding calendar month on a form provided by the department. 341 Such report shall include the amount of contributions received 342 during that reporting period and the federal employer identification number of each dealer associated with the 343 344 contribution.

- 345 (7) (a) Eligible contributions may be used to fund the
- 346 purposes program established under s. 1002.395.

Page 12 of 157

576-02188-21

604240

	576 62166 21
347	(b) The organization shall separately account for each
348	scholarship funded pursuant to this section.
349	(c) The organization may, subject to the limitations of s.
350	1002.395(6)(j)1., use cligible contributions received during the
351	state fiscal year in which such contributions are collected for
352	administrative expenses.
353	(7) (8) The sum of tax credits that may be approved by the
354	department in any state fiscal year is \$57.5 million.
355	(8) (9) The department shall ensure that receipts designated
356	by a remitting dealer as eligible contributions under this
357	section and eligible contributions transferred to the state by
358	an organization are deposited into a designated student fund.
359	For purposes of the distributions of tax revenue under s.
360	212.20, the department shall disregard any tax credits allowed
361	under this section to ensure that any reduction in tax revenue
362	received that is attributable to the tax credits results only in
363	a reduction in distributions to the General Revenue Fund.
364	(9) (10) The department may adopt rules to administer this
365	section.
366	Section 4. Section 212.1831, Florida Statutes, is amended
367	to read:
368	212.1831 Credit for contributions to <u>K-12 education funding</u>
369	eligible nonprofit scholarship-funding organizationsThere is
370	allowed a credit of 100 percent of an eligible contribution made
371	to an eligible nonprofit scholarship-funding organization under
372	s. 1002.395 against any tax imposed by the state and due under
373	this chapter from a direct pay permit holder as a result of the
374	direct pay permit held pursuant to s. 212.183. For purposes of
375	the dealer's credit granted for keeping prescribed records,
1	Down 10 of 157
	Page 13 of 157
	2/18/2021 1:47:31 PM

604240

	576-02188-21		
376	filing timely tax returns, and properly accounting and remitting		
377	taxes under s. 212.12, the amount of tax due used to calculate		
378	the credit shall include any eligible contribution made to an		
379	eligible nonprofit scholarship-funding organization from a		
380	direct pay permit holder. For purposes of the distributions of		
381	tax revenue under s. 212.20, the department shall disregard any		
382	tax credits allowed under this section to ensure that any		
383	reduction in tax revenue received that is attributable to the		
384	tax credits results only in a reduction in distributions to the		
385	General Revenue Fund. The provisions of s. 1002.395 apply to the		
386	credit authorized by this section.		
387	Section 5. Section 212.1832, Florida Statutes, is amended		
388	to read:		
389	212.1832 Credit for contributions to K-12 education funding		
390	eligible nonprofit scholarship-funding organizations		
391	(1) The purchaser of a motor vehicle shall be granted a		
392	credit of 100 percent of an eligible contribution made to an		
393	eligible nonprofit scholarship-funding organization under s.		
394	1002.40 against any tax imposed by the state under this chapter		
395	and collected from the purchaser by a dealer, designated agent,		
396	or private tag agent as a result of the purchase or acquisition		
397	of a motor vehicle, except that a credit may not exceed the tax		
398	that would otherwise be collected from the purchaser by a		
399	dealer, designated agent, or private tag agent. For purposes of		
400	this subsection, the term "purchase" does not include the lease		
401	or rental of a motor vehicle.		
402	(2) A dealer shall take a credit against any tax imposed by		
403	the state under this chapter on the purchase of a motor vehicle		
404	in an amount equal to the credit granted to the nurchaser under		

404 $% \left[\left[\left(1-1\right) \right] \right] =0$ in an amount equal to the credit granted to the purchaser under

Page 14 of 157

Florida Senate - 2021 Bill No. CS for SB 48

PROPOSED COMMITTEE SUBSTITUTE

604240

576-02188-21

k credit must file	434	means an eligible nonprofit scholarship-funding organization as	
under s. 213.755.	435	defined in s. 1002.395(2) that meets the criteria in s.	
s of tax revenue under	436	1002.395(6) to use up to 3 percent of eligible contributions for	
any tax credits	437	administrative expenses.	
any reduction in tax	438	2. "Taxpayer" has the same meaning as in s. 220.03, unless	
the tax credits results	439	disclosure of the taxpayer's name and address would violate any	
ne General Revenue	440	term of an information-sharing agreement between the department	
to the credit	441	and an agency of the Federal Government.	
	442	(b) The department, upon request, shall provide to an	
on (8) and subsections	443	eligible nonprofit scholarship-funding organization that	
Statutes, are amended	444	provides scholarships under s. 1002.395 a list of the 200	
	445	taxpayers with the greatest total corporate income or franchise	
ion sharing	446	tax due as reported on the taxpayer's return filed pursuant to	
ion of this section,	447	s. 220.22 during the previous calendar year. The list must be in	
	448	alphabetical order based on the taxpayer's name and shall	
)251, 212.1831,	449	contain the taxpayer's address. The list may not disclose the	
95 to the Department of	450	amount of tax owed by any taxpayer.	
everages and Tobacco in	451	(c) An eligible nonprofit scholarship funding organization	
	452	may request the list once each calendar year. The department	
	453	shall provide the list within 45 days after the request is made.	
ection shall be	454	(d) Any taxpayer information contained in the list may be	
ne executive director	455	used by the eligible nonprofit scholarship-funding organization	
al or nongovernmental,	456	only to notify the taxpayer of the opportunity to make an	
f confidentiality as	457	eligible contribution to the Florida Tax Credit Scholarship	
identiality is a	458	Program under s. 1002.395. Any information furnished to an	
le as provided by s.	459	eligible nonprofit scholarship-funding organization under this	
	460	subsection may not be further disclosed by the organization	
ion, the term:	461	except as provided in this paragraph.	
unding organization"	462	(c) An eligible nonprofit scholarship-funding organization,	
I		D 16 6 157	
	1	Page 16 of 157	

604240

	576-02188-21
405	subsection (1). A dealer that claims a tax credit must file
406	returns and pay taxes by electronic means under s. 213.755.
407	(3) For purposes of the distributions of tax revenue under
408	s. 212.20, the department shall disregard any tax credits
409	allowed under this section to ensure that any reduction in tax
410	revenue received that is attributable to the tax credits results
411	only in a reduction in distributions to the General Revenue
412	Fund. The provisions of s. 1002.40 apply to the credit
413	authorized by this section.
414	Section 6. Paragraph (s) of subsection (8) and subsections
415	(21) and (22) of section 213.053, Florida Statutes, are amended
416	to read:
417	213.053 Confidentiality and information sharing
418	(8) Notwithstanding any other provision of this section,
419	the department may provide:
420	(s) Information relative to ss. 211.0251, 212.1831,
421	220.1875, 561.1211, 624.51055, and 1002.395 to the Department of
422	Education and the Division of Alcoholic Beverages and Tobacco in
423	the conduct of official business.
424	
425	Disclosure of information under this subsection shall be
426	pursuant to a written agreement between the executive director
427	and the agency. Such agencies, governmental or nongovernmental,
428	shall be bound by the same requirements of confidentiality as
429	the Department of Revenue. Breach of confidentiality is a
430	misdemeanor of the first degree, punishable as provided by s.
431	775.082 or s. 775.083.
432	(21)(a) For purposes of this subsection, the term:
433	1. "Eligible nonprofit scholarship-funding organization"

Page 15 of 157

2/18/2021 1:47:31 PM

Page 16 of 157

604240

2/18/2021 1:47:31 PM

PROPOSED COMMITTEE SUBSTITUTE

576-02188-21 576-02188-21 follows: 463 its officers, and employees are subject to the same requirements 492 464 of confidentiality and the same penalties for violating 493 (a) For purposes of this subsection, the term: 465 confidentiality as the department and its employees. Breach of 494 1. "Eligible taxpayer" means: 466 confidentiality is a misdemeanor of the first degree, punishable 495 a. For fiscal year 2018-2019, a taxpayer whose taxable year 467 as provided by s. 775.082 or s. 775.083. 496 begins between April 1, 2017, and March 31, 2018, and whose 468 (22) (a) The department may provide to an eligible nonprofit 497 final tax liability for such taxable year is greater than zero; 469 scholarship-funding organization, as defined in s. 1002.40, a 498 b. For fiscal year 2019-2020, a taxpayer whose taxable year 470 dealer's name, address, federal employer identification number, 499 begins between April 1, 2018, and March 31, 2019, and whose 471 and information related to differences between credits taken by 500 final tax liability for such taxable year is greater than zero; the dealer pursuant to s. 212.1832(2) and amounts remitted to 472 501 or 473 the eligible nonprofit scholarship-funding organization under s. 502 c. For fiscal year 2020-2021, a taxpayer whose taxable year 474 1002.40(13)(b)3. The eligible nonprofit scholarship-funding 503 begins between April 1, 2019, and March 31, 2020, and whose 475 organization may use the information for purposes of recovering 504 final tax liability for such taxable year is greater than zero. 476 eligible contributions designated for that organization that 505 2. "Excess collections" for a fiscal year means the amount 477 were collected by the dealer but never remitted to the 506 by which net collections for a fiscal year exceeds adjusted 478 organization. forecasted collections for that fiscal year. 507 479 (b) Nothing in this subsection authorizes the disclosure of 3. "Final tax liability" means the taxpayer's amount of tax 508 information if such disclosure is prohibited by federal law. An 480 509 due under this chapter for a taxable year, reported on a return filed with the department, plus the amount of any credit taken 481 eligible nonprofit scholarship-funding organization is bound by 510 482 the same requirements of confidentiality and the same penalties on such return under s. 220.1875. 511 483 for a violation of the requirements as the department. 512 4. "Total eligible tax liability" for a fiscal year means 484 Section 7. Paragraph (a) of subsection (4) of section 513 the sum of final tax liabilities of all eligible taxpayers for a 485 220.1105, Florida Statutes, is amended to read: 514 fiscal year as such liabilities are shown on the latest return 486 220.1105 Tax imposed; automatic refunds and downward 515 filed with the department as of February 1 immediately following 487 adjustments to tax rates .-516 that fiscal year. 488 (4) For fiscal years 2018-2019 through 2020-2021, any 5. "Taxpayer refund share" for a fiscal year means an 517 489 amount by which net collections for a fiscal year exceed 518 eligible taxpayer's final tax liability as a percentage of the 490 adjusted forecasted collections for that fiscal year shall only 519 total eligible tax liability for that fiscal year. 491 520 6. "Taxpayer refund" for a fiscal year means the taxpayer be used to provide refunds to corporate income tax payers as Page 17 of 157

2/18/2021 1:47:31 PM

604240

Page 18 of 157

Florida Senate - 2021 Bill No. CS for SB 48

604240

576-02188-21 521 refund share for a fiscal year multiplied by the excess 522 collections for a fiscal year. 523 Section 8. Paragraph (a) of subsection (1) of section 524 220.13, Florida Statutes, is amended to read: 525 220.13 "Adjusted federal income" defined.-526 (1) The term "adjusted federal income" means an amount 527 equal to the taxpayer's taxable income as defined in subsection 528 (2), or such taxable income of more than one taxpayer as 529 provided in s. 220.131, for the taxable year, adjusted as 530 follows: 531 (a) Additions.-There shall be added to such taxable income: 532 1.a. The amount of any tax upon or measured by income, 533 excluding taxes based on gross receipts or revenues, paid or 534 accrued as a liability to the District of Columbia or any state 535 of the United States which is deductible from gross income in the computation of taxable income for the taxable year. 536 537 b. Notwithstanding sub-subparagraph a., if a credit taken under s. 220.1875 is added to taxable income in a previous 538 539 taxable year under subparagraph 11. and is taken as a deduction 540 for federal tax purposes in the current taxable year, the amount 541 of the deduction allowed shall not be added to taxable income in 542 the current year. The exception in this sub-subparagraph is 543 intended to ensure that the credit under s. 220.1875 is added in 544 the applicable taxable year and does not result in a duplicate 545 addition in a subsequent year. 546 2. The amount of interest which is excluded from taxable 547 income under s. 103(a) of the Internal Revenue Code or any other 548 federal law, less the associated expenses disallowed in the 549 computation of taxable income under s. 265 of the Internal Page 19 of 157 2/18/2021 1:47:31 PM

604240

576-02188-21 550 Revenue Code or any other law, excluding 60 percent of any 551 amounts included in alternative minimum taxable income, as 552 defined in s. 55(b)(2) of the Internal Revenue Code, if the 553 taxpayer pays tax under s. 220.11(3). 554 3. In the case of a regulated investment company or real 555 estate investment trust, an amount equal to the excess of the 556 net long-term capital gain for the taxable year over the amount 557 of the capital gain dividends attributable to the taxable year. 558 4. That portion of the wages or salaries paid or incurred 559 for the taxable year which is equal to the amount of the credit 560 allowable for the taxable year under s. 220.181. This 561 subparagraph shall expire on the date specified in s. 290.016 562 for the expiration of the Florida Enterprise Zone Act. 563 5. That portion of the ad valorem school taxes paid or 564 incurred for the taxable year which is equal to the amount of the credit allowable for the taxable year under s. 220.182. This 565 566 subparagraph shall expire on the date specified in s. 290.016 567 for the expiration of the Florida Enterprise Zone Act. 568 6. The amount taken as a credit under s. 220.195 which is deductible from gross income in the computation of taxable 569 570 income for the taxable year. 571 7. That portion of assessments to fund a guaranty 572 association incurred for the taxable year which is equal to the 573 amount of the credit allowable for the taxable year. 574 8. In the case of a nonprofit corporation which holds a 575 pari-mutuel permit and which is exempt from federal income tax 576 as a farmers' cooperative, an amount equal to the excess of the 577 gross income attributable to the pari-mutuel operations over the 578 attributable expenses for the taxable year. Page 20 of 157

the taxable year under s. 220.185.

taxable income for the taxable year.

pursuant to s. 220.194.

Statutes, is amended to read:

2/18/2021 1:47:31 PM

604240

 220.186 Credit for Florida alternative minimum tax (2) The credit pursuant to this section shall be the amount of the excess, if any, of the tax paid based upon taxable income determined pursuant to s. 220.13(2) (k) over the amount of tax which would have been due based upon taxable income without application of s. 220.13(2) (k), before application of this credit without application of any credit under s. 220.1875. Section 10. Section 220.1875, Florida Statutes, is amended 	e g
 of the excess, if any, of the tax paid based upon taxable income determined pursuant to s. 220.13(2)(k) over the amount of tax which would have been due based upon taxable income without application of s. 220.13(2)(k), before application of this credit without application of any credit under s. 220.1875. Section 10. Section 220.1875, Florida Statutes, is amended to read: 	e g
 determined pursuant to s. 220.13(2)(k) over the amount of tax which would have been due based upon taxable income without application of s. 220.13(2)(k), before application of this credit without application of any credit under s. 220.1875. Section 10. Section 220.1875, Florida Statutes, is amended to read: 	đ
612 which would have been due based upon taxable income without 613 application of s. 220.13(2)(k), before application of this 614 credit without application of any credit under s. 220.1875. 615 Section 10. Section 220.1875, Florida Statutes, is amended 616 to read:	g
 application of s. 220.13(2)(k), before application of this credit without application of any credit under s. 220.1875. Section 10. Section 220.1875, Florida Statutes, is amended to read: 	g
 614 credit without application of any credit under s. 220.1875. 615 Section 10. Section 220.1875, Florida Statutes, is amended 616 to read: 	g
615 Section 10. Section 220.1875, Florida Statutes, is amended 616 to read:	g
616 to read:	g
	_
617 220.1875 Credit for contributions to <u>K-12</u> education fundi	
618 eligible nonprofit scholarship funding organizations	~
619 (1) There is allowed a credit of 100 percent of an eligib	9
620 contribution made to an eligible nonprofit scholarship-funding	
621 organization under s. 1002.395 against any tax due for a taxab	e
622 year under this chapter after the application of any other	
623 allowable credits by the taxpayer. An eligible contribution mu	t
624 be made when the taxpayer makes an estimated payment to an	
625 eligible nonprofit scholarship-funding organization on or befo	e
626 the date the taxpayer is required to file a return pursuant to	
627 s. 220.222. The credit granted by this section shall be reduce	
628 by the difference between the amount of federal corporate incom	е
629 tax taking into account the credit granted by this section and	
630 the amount of federal corporate income tax without application	
631 of the credit granted by this section.	
632 (2) A taxpayer who files a Florida consolidated return as	a
633 member of an affiliated group pursuant to s. 220.131(1) may be	
634 allowed the credit on a consolidated return basis; however, the	
635 total credit taken by the affiliated group is subject to the	
636 limitation established under subsection (1).	
Page 22 of 157	

2/18/2021 1:47:31 PM

604240

10. Up to nine percent of the eligible basis of any

designated project which is equal to the credit allowable for

s. 220.1875. The addition in this subparagraph is intended to

of this state as both a deduction from income and a credit

against the tax. This addition is not intended to result in

adding the same expense back to income more than once.

ensure that the same amount is not allowed for the tax purposes

9. The amount taken as a credit for the taxable year under

11. The amount taken as a credit for the taxable year under

12. The amount taken as a credit for the taxable year under

12.13. Any portion of a qualified investment, as defined in

s. 288.9913, which is claimed as a deduction by the taxpayer and taken as a credit against income tax pursuant to s. 288.9916.

13.14. The costs to acquire a tax credit pursuant to s.

14.15. The amount taken as a credit for the taxable year

15.16. The amount taken as a credit for the taxable year

under s. 220.196. The addition in this subparagraph is intended

Section 9. Subsection (2) of section 220.186, Florida

Page 21 of 157

to ensure that the same amount is not allowed for the tax

in adding the same expense back to income more than once.

purposes of this state as both a deduction from income and a credit against the tax. The addition is not intended to result

288.1254(5) that are deducted from or otherwise reduce federal

576-02188-21

s. 220.1895.

s. 220.193.

579

580

581

582

583

584

585

586

587

588

589

590

591

592

593

594 595

596

597

598

599

600

601

602

603

604 605

606

607

604240

604240 576-02188-21 637 (3) The provisions of s. 1002.395 apply to the credit 638 authorized by this section. 639 (4) If a taxpayer applies and is approved for a credit under s. 1002.395 after timely requesting an extension to file 640 641 under s. 220.222(2): 642 (a) The credit does not reduce the amount of tax due for purposes of the department's determination as to whether the 643 644 taxpayer was in compliance with the requirement to pay tentative 645 taxes under ss. 220.222 and 220.32. 646 (b) The taxpayer's noncompliance with the requirement to pay tentative taxes shall result in the revocation and 647 648 rescindment of any such credit. 649 (c) The taxpayer shall be assessed for any taxes, penalties, or interest due from the taxpayer's noncompliance 650 651 with the requirement to pay tentative taxes. 652 Section 11. Section 561.1211, Florida Statutes, is amended 653 to read: 654 561.1211 Credit for contributions to K-12 education funding 655 eligible nonprofit scholarship-funding organizations.-There is allowed a credit of 100 percent of an eligible contribution made 656 657 to an eligible nonprofit scholarship-funding organization under 658 s. 1002.395 against any tax due under s. 563.05, s. 564.06, or 659 s. 565.12, except excise taxes imposed on wine produced by 660 manufacturers in this state from products grown in this state. 661 However, a credit allowed under this section may not exceed 90 percent of the tax due on the return the credit is taken. For 662 663 purposes of the distributions of tax revenue under ss. 561.121 664 and 564.06(10), the division shall disregard any tax credits 665 allowed under this section to ensure that any reduction in tax Page 23 of 157 2/18/2021 1:47:31 PM

	576-02188-21
666	revenue received that is attributable to the tax credits results
667	only in a reduction in distributions to the General Revenue
668	Fund. The provisions of s. 1002.395 apply to the credit
669	authorized by this section.
670	Section 12. Section 624.51055, Florida Statutes, is amended
671	to read:
672	624.51055 Credit for contributions to $K-12$ education
673	funding eligible nonprofit scholarship-funding organizations
674	(1) There is allowed a credit of 100 percent of an eligible
675	contribution made to an cligible nonprofit scholarship-funding
676	organization under s. 1002.395 against any tax due for a taxable
677	year under s. 624.509(1) after deducting from such tax
678	deductions for assessments made pursuant to s. 440.51; credits
679	for taxes paid under ss. 175.101 and 185.08; credits for income
680	taxes paid under chapter 220; and the credit allowed under s.
681	624.509(5), as such credit is limited by s. 624.509(6). An
682	eligible contribution must be made to an eligible nonprofit
683	scholarship funding organization on or before the date the
684	taxpayer is required to file a return pursuant to ss. 624.509
685	and 624.5092. An insurer claiming a credit against premium tax
686	liability under this section shall not be required to pay any
687	additional retaliatory tax levied pursuant to s. 624.5091 as a
688	result of claiming such credit. Section 624.5091 does not limit
689	such credit in any manner.
690	(2) The provisions of s. 1002.395 apply to the credit
691	authorized by this section.
692	Section 13. Paragraph (a) of subsection (6) of section
693	1002.20, Florida Statutes, is amended to read:
694	1002.20 K-12 student and parent rightsParents of public
ļ	Page 24 of 157

576-02188-21

604240

Florida Senate - 2021 Bill No. CS for SB 48

604240

576-02188-21

695 school students must receive accurate and timely information 724 696 regarding their child's academic progress and must be informed 725 697 of ways they can help their child to succeed in school. K-12 726 698 students and their parents are afforded numerous statutory 727 699 rights including, but not limited to, the following: 728 700 (6) EDUCATIONAL CHOICE.-729 701 (a) Public educational school choices.-Parents of public 730 702 school students may seek any public educational school choice 731 703 options that are applicable and available to students throughout 732 704 the state. These options may include controlled open enrollment, 733 705 single-gender programs, lab schools, virtual instruction 734 706 programs, charter schools, charter technical career centers, 735 707 magnet schools, alternative schools, special programs, auditory-736 reports; 708 oral education programs, advanced placement, dual enrollment, 737 709 738 International Baccalaureate, International General Certificate 710 of Secondary Education (pre-AICE), CAPE digital tools, CAPE 739 711 740 industry certifications, collegiate high school programs, 712 Advanced International Certificate of Education, early 741 713 admissions, credit by examination or demonstration of 742 714 743 competency, the New World School of the Arts, the Florida School 715 for the Deaf and the Blind, and the Florida Virtual School. 744 programs; 716 These options may also include the public educational choice 745 717 options of the Opportunity Scholarship Program and the Family 746 718 Empowerment Scholarship McKay Scholarships for Students with 747 719 Disabilities Program. 748 720 Section 14. Subsection (2) of section 1002.23, Florida 749 721 Statutes, is amended to read: 750 722 1002.23 Family and School Partnership for Student 751 723 Achievement Act.-752 Page 25 of 157

2/18/2021 1:47:31 PM

(2) To facilitate meaningful parent and family involvement, the Department of Education shall develop guidelines for a parent guide to successful student achievement which describes what parents need to know about their child's educational progress and how they can help their child to succeed in school. The guidelines shall include, but need not be limited to: (a) Parental information regarding: 1. Requirements for their child to be promoted to the next grade, as provided for in s. 1008.25; 2. Progress of their child toward achieving state and district expectations for academic proficiency; 3. Assessment results, including report cards and progress 4. Oualifications of their child's teachers; and 5. School entry requirements, including required immunizations and the recommended immunization schedule; (b) Services available for parents and their children, such as family literacy services; mentoring, tutorial, and other academic reinforcement programs; college planning, academic advisement, and student counseling services; and after-school (c) Opportunities for parental participation, such as parenting classes, adult education, school advisory councils, and school volunteer programs; (d) Opportunities for parents to learn about rigorous academic programs that may be available for their child, such as honors programs, dual enrollment, advanced placement,

- International Baccalaureate, International General Certificate
- of Secondary Education (pre-AICE), Advanced International

Page 26 of 157

PROPOSED COMMITTEE SUBSTITUTE



	576-02188-21
782	accommodation plan under s. 504 of the Rehabilitation Act of
783	1973 who are eligible for a McKay-Gardiner Scholarship pursuant
784	<u>to s. 1002.381.</u>
785	5. Students residing in the school district.
786	Section 16. Section 1002.381, Florida Statutes, is created
787	to read:
788	1002.381 The McKay-Gardiner Scholarship Program
789	(1) ESTABLISHMENT OF PROGRAMBeginning with the 2021-2022
790	school year, the McKay-Gardiner Scholarship Program is
791	established to provide the option for a parent to better meet
792	the individual educational needs of his or her eligible child.
793	All written explanatory materials, including state websites,
794	scholarship organization materials, letters to parents,
795	scholarship agreements, and any other written information
796	describing the program to the public, must refer to a
797	scholarship granted under this program as a "McKay-Gardiner
798	Scholarship."
799	(2) DEFINITIONSAs used in this section, the term:
800	(a) "Approved provider" means a provider approved by the
801	Agency for Persons with Disabilities, a health care practitioner
802	as defined in s. 456.001(4), or a provider approved by the
803	department pursuant to s. 1002.66.
804	(b) "Curriculum" has the same meaning as provided in s.
805	1002.394(2)(b).
806	(c) "Department" means the Department of Education.
807	(d) "Disability" means:
808	1. For a 3-year-old or 4-year-old child or for a student in
809	kindergarten through grade 12, that the child has been diagnosed
810	with any of the following: autism spectrum disorder; cerebral
	Page 28 of 157

2/18/2021 1:47:31 PM

604240

576-02188-21 Certificate of Education, Florida Virtual High School courses, 753 754 and accelerated access to postsecondary education; 755 (e) Educational choices, as provided for in s. 1002.20(6), 756 and Florida tax credit scholarships, as provided for in s. 757 1002.395; 758 (f) Classroom and test accommodations available for 759 students with disabilities; 760 (g) School board rules, policies, and procedures for 761 student promotion and retention, academic standards, student 762 assessment, courses of study, instructional materials, and contact information for school and district offices; and 763 764 (h) Resources for information on student health and other 765 available resources for parents. Section 15. Paragraph (c) of subsection (2) of section 766 767 1002.31, Florida Statutes, is amended to read: 768 1002.31 Controlled open enrollment; Public school parental 769 choice.-770 (2)771 (c) Each district school board must provide preferential 772 treatment in its controlled open enrollment process to all of 773 the following: 774 1. Dependent children of active duty military personnel 775 whose move resulted from military orders. 776 2. Children who have been relocated due to a foster care placement in a different school zone. 777 778 3. Children who move due to a court-ordered change in 779 custody due to separation or divorce, or the serious illness or 780 death of a custodial parent. 781 4. Students with an individual education plan or a 504 Page 27 of 157

Florida Senate - 2021 Bill No. CS for SB 48 PROPOSED COMMITTEE SUBSTITUTE



576-02188-21 811 palsy; Down syndrome; an intellectual disability; Phelan-812 McDermid syndrome; Prader-Willi syndrome; spina bifida; being a 813 high-risk child, as defined in s. 393.063(23)(a); muscular 814 dystrophy; Williams syndrome; rare diseases which affect patient 815 populations of fewer than 200,000 individuals in the United 816 States, as defined by the National Organization for Rare 817 Disorders; anaphylaxis; deaf; visually impaired; traumatic 818 brain-injured; hospital or homebound; or dual sensory impaired, 819 as defined by rules of the State Board of Education and 820 evidenced by reports from local school districts. As used in 821 this subparagraph, the term "hospital or homebound" includes a 822 student who has a medically diagnosed physical or psychiatric 823 condition or illness, as defined by state board rule, and who is confined to the home or hospital for more than 6 months. 824 825 2. For a student in kindergarten through grade 12, that the child has been diagnosed with any of the following: a speech 826 827 impairment; a language impairment; a hearing impairment; an 828 orthopedic impairment; an emotional or behavioral disability; a 829 specific learning disability, including, but not limited to, 830 dyslexia, dyscalculia, or developmental aphasia; or a 831 developmental delay. 832 (e) "Eligible nonprofit scholarship-funding organization" 833 or "organization" means a state university; or an independent 834 college or university that is eligible to participate in the 835 William L. Boyd, IV, Effective Access to Student Education Grant Program located and chartered in this state which is not for 836 837 profit and is accredited by the Commission on Colleges of the 838 Southern Association of Colleges and Schools; or is a charitable 839 organization that:

604240

Page 29 of 157

2/18/2021 1:47:31 PM

	576-02188-21
840	1. Is exempt from federal income tax pursuant to s.
841	501(c)(3) of the Internal Revenue Code;
842	2. Is a Florida entity formed under chapter 605, chapter
843	607, or chapter 617 and whose principal office is located in
844	this state; and
845	3. Complies with subsections (12) and (13).
846	(f) "Eligible postsecondary educational institution" has
847	the same meaning as s. 1002.394(2)(f).
848	(g) "Eligible private school" has the same meaning as s.
849	1002.394(2)(g).
850	(h) "IEP" means an individual education plan, regardless of
851	whether the plan has been reviewed or revised within the last 12
852	months.
853	(i) "Inactive" means that no eligible expenditures have
854	been made from a student scholarship account funded pursuant to
855	this section.
856	(j) "Job coach" means an individual employed to help people
857	with disabilities learn, accommodate, and perform their work
858	duties.
859	(k) "Parent" means a resident of this state who is a
860	parent, as defined in s. 1000.21(5).
861	(1) "Program" means the McKay-Gardiner Scholarship Program
862	established in this section.
863	(3) PROGRAM ELIGIBILITYA parent of a student with a
864	disability may request and receive from the state a McKay-
865	Gardiner Scholarship for the purposes specified in subsection
866	<u>(5) if:</u>
867	(a) The student:
868	1. Is a resident of this state;
I	Page 30 of 157

604240

	604240	
	576-02188-21	
869	2. Is 3 or 4 years of age on or before September 1 of the	89
870	year in which the student applies for program participation, or	89
871	is eligible to enroll in kindergarten through grade 12 in a	90
872	public school in this state; and	90
873	3. Meets at least one of the following criteria:	90
874	a. Has a diagnosis of a disability from a physician who is	90
875	licensed under chapter 458 or chapter 459, a psychologist who is	90
876	licensed under chapter 490, or a physician who holds an active	90
877	license issued by another state or territory of the United	90
878	States, the District of Columbia, or the Commonwealth of Puerto	90
879	Rico;	90
880	b. Has an individual education plan that has been written	90
881	in accordance with the rules of the State Board of Education; or	91
882	c. Has a 504 accommodation plan issued under s. 504 of the	91
883	Rehabilitation Act of 1973.	91
884		91
885	A student with a disability who meets the requirements of	91
886	subparagraph 1. and sub-subparagraph 3.a., but who turns 3 years	91
887	of age after September 1, may be determined to be eligible on or	91
888	after his or her third birthday and may be awarded a scholarship	91
889	if program funds are available.	91
890	(b) The parent has applied to an eligible nonprofit	91
891	scholarship-funding organization to participate in the program	92
892	by a date as set by the organization for any vacant slots. The	92
893	request must be communicated directly to the organization in a	92
894	manner that creates a written or electronic record of the	92
895	request and the date of receipt of the request.	92
896	(4) PROGRAM PROHIBITIONSA student is not eligible for the	92
897	program if he or she is:	92
	Page 31 of 157	

2/18/2021 1:47:31 PM

576-02188-21
(a) Enrolled in a public school, including, but not limited
to, the Florida School for the Deaf and the Blind, the College-
Preparatory Boarding Academy, a developmental research school
authorized under s. 1002.32, or a charter school authorized
under this chapter. For purposes of this paragraph, a 3- or 4-
year-old child who receives services funded through the Florida
Education Finance Program is considered to be a student enrolled
in a public school.
(b) Enrolled in a school operating for the purpose of
providing educational services to youth in Department of
Juvenile Justice commitment programs.
(c) Issued a temporary 504 accommodation plan under s. 504
of the Rehabilitation Act of 1973 which is valid for 6 months or
less.
(d) Receiving any other educational scholarship pursuant to
this chapter.
(e) Not having regular and direct contact with his or her
private school teachers pursuant to s. 1002.421(1)(i), unless he
or she is enrolled in the private school's transition-to-work
program pursuant to subsection (14) or a home education program
pursuant to s. 1002.41.
(f) Participating in a virtual school, correspondence
school, or distance learning program that receives state funding
pursuant to the student's participation.
(5) AUTHORIZED USES OF PROGRAM FUNDSProgram funds must be
used to meet the individual educational needs of an eligible
student and may be spent only for the following purposes:
student and may be spent only for the following purposes: (a) Instructional materials, including school equipment and

Page 32 of 157

Florida Senate - 2021 Bill No. CS for SB 48 PROPOSED COMMITTEE SUBSTITUTE



	576-02188-21
927	assistive technology devices that allow a student to access
928	instruction or instructional content; training on the use of
929	these devices and related maintenance agreements; and Internet
930	access to digital instructional materials.
931	(b) Curriculum.
932	(c) Specialized services by approved providers or by a
933	hospital in this state which are selected by the parent. These
934	specialized services may include, but are not limited to:
935	1. Applied behavior analysis services as provided in ss.
936	627.6686 and 641.31098.
937	2. Services provided by a speech-language pathologist as
938	defined in s. 468.1125(8).
939	3. Occupational therapy services as specified in s.
940	468.203.
941	4. Services provided by a physical therapist as defined in
942	<u>s. 486.021(5).</u>
943	5. Services provided by listening and spoken language
944	specialists and an appropriate acoustical environment for a
945	child who is deaf or hard of hearing and who has received an
946	implant or assistive hearing device.
947	(d) Tuition or fees associated with full-time or part-time
948	enrollment in any of the following:
949	1. A home education program, an eligible private school, an
950	eligible postsecondary educational institution, or a program
951	offered by the postsecondary institution;
952	2. A private tutoring program authorized under s. 1002.43,
953	a virtual program offered by a department-approved private
954	online provider that meets the provider qualifications specified
955	in s. 1002.45(2)(a), or a program offered by the Florida Virtual
I	

604240

Page 33 of 157

2/18/2021 1:47:31 PM

576-02188-21 956 School to a private paying student; or 957 3. An approved online course offered pursuant to s. 958 1003.499 or s. 1004.0961 or a private virtual school that meets 959 the requirements of s. 1002.421. 960 (e) Fees for nationally standardized, norm-referenced achievement tests, Advanced Placement examinations, industry 961 certification examinations, assessments related to postsecondary 962 963 education, or other such assessments. (f) Contributions to the Stanley G. Tate Florida Prepaid 964 965 College Program pursuant to s. 1009.98 or the Florida College 966 Savings Program pursuant to s. 1009.981, for the benefit of the 967 eligible student. 968 (g) Contracted services provided by a public school or a school district, including classes. A student who receives 969 970 services under this paragraph is not considered enrolled in a 971 public school for the purpose of eligibility as provided in 972 subsection (4). 973 (h) Tuition and fees for part-time tutoring services 974 provided by a person who holds a valid Florida educator's 975 certificate issued pursuant to s. 1012.56; a person who holds an 976 adjunct teaching certificate issued pursuant to s. 1012.57; a 977 person who has a bachelor's degree or a graduate degree in the 978 subject area in which instruction is given; or a person who has 979 demonstrated a mastery of subject area knowledge as provided in 980 s. 1012.56(5) or approved by the department. Any part-time tutoring undertaken pursuant to this paragraph does not qualify 981 982 as regular school attendance as defined in s. 1003.01(13)(e). 983 (i) Fees for summer education programs. 984 (j) Fees for after-school education programs.

Page 34 of 157

Florida Senate - 2021 Bill No. CS for SB 48 PROPOSED COMMITTEE SUBSTITUTE



	576-02188-21
985	(k) Transition services, including a coordinated set of
986	activities focused on improving the academic and functional
987	achievement of the student to facilitate his or her movement
988	from school to post-school activities and based on the
989	individual student's needs. Transition services may be provided
990	by job coaches or pursuant to subsection (14).
991	(1) Fees for an annual evaluation of educational progress
992	by a state-certified teacher under s. 1002.41(1)(f), if this
993	option is chosen for a home education student.
994	(m) Tuition and fees associated with programs offered by
995	Voluntary Prekindergarten Education Program providers approved
996	pursuant to s. 1002.55 and school readiness providers approved
997	pursuant to s. 1002.88.
998	(n) Fees for services provided at a center that is a member
999	of the Professional Association of Therapeutic Horsemanship
1000	International.
1001	(o) Fees for services provided by a therapist who is
1002	certified by the Certification Board for Music Therapists or
1003	credentialed by the Art Therapy Credentials Board, Inc.
1004	(p) Tuition and fees associated with enrollment in a
1005	nationally or internationally recognized research-based training
1006	program, for a child with a neurological disorder or brain
1007	damage.
1008	(q) Tuition and fees associated with a student's
1009	participation in classes or lessons relating to art, music, or
1010	theater. The instructor of the classes or lessons must:
1011	1. Hold a valid or expired Florida educator's certificate
1012	issued under s. 1012.56 in art, music, or drama;
1013	2. Have 3 years of employment experience in art, music, or
I	Page 35 of 157

2/18/2021 1:47:31 PM

	576-02188-21
1014	theater, as demonstrated by employment records;
1015	3. Hold a baccalaureate degree or higher from a
1016	postsecondary educational institution with a major in music,
1017	art, theater, or drama or related field; or
1018	4. Hold a certification or national accreditation in music,
1019	art, theater, or drama.
1020	(r) Transportation expenses that may not exceed \$750
1021	annually necessary to meet the student's educational needs under
1022	this section.
1023	
1024	A service provider who receives payments pursuant to this
1025	subsection may not share or refund any moneys from the McKay-
1026	Gardiner Scholarship with the parent or participating student
1027	and may not issue rebates to such persons. A parent, student, or
1028	service provider may not bill an insurance company, Medicaid, or
1029	any other agency for the same services that are paid for with
1030	McKay-Gardiner Scholarship funds. Funding provided pursuant to
1031	this subsection for a child eligible for enrollment in the
1032	Voluntary Prekindergarten Education Program constitutes funding
1033	for the child under part V of this chapter, and no additional
1034	funding may be provided for the child under part V.
1035	(6) TERMS OF THE PROGRAMFor purposes of continuity of
1036	educational choice and program integrity:
1037	(a)1. Program payments made by the state to an organization
1038	for a McKay-Gardiner Scholarship under this section must
1039	continue until:
1040	a. A student's parent does not renew program eligibility;
1041	b. The organization determines that a student is not
1042	eligible for program renewal;

Page 36 of 157

1043

1044

1045

1046

1047

1048

1049

1050

1051

1052

1053

1054

1055

1056

1057

1058

1059

1060

1061

1062

1063

1064

1065

1066

1067

1068

1069

1070

1071

Florida Senate - 2021 Bill No. CS for SB 48



576-02188-21		576
c. The Commissioner of Education suspends or revokes	1072	
program participation or use of funds pursuant to subparagraph	1073	org
<u>(b) (1);</u>	1074	and
d. A student's parent has forfeited participation in the	1075	
program for failure to comply with subsection (11);	1076	
e. A student enrolls in a public school; or	1077	edu
f. A student graduates from high school or attains 22 years	1078	unc
of age, whichever occurs first.	1079	dis
2. Reimbursements for program expenditures may continue	1080	ava
until the account balance is expended or the account is closed	1081	of
pursuant to paragraph (b).	1082	int
(b)1. The commissioner must close a student's scholarship	1083	
account, and any remaining funds, including, but not limited to,	1084	not
contributions made to the Stanley G. Tate Florida Prepaid	1085	may
College Program or earnings from or contributions made to the	1086	dis
Florida College Savings Program using program funds pursuant to	1087	dis
paragraph (5)(f), revert to the state after:	1088	pla
a. Denial or revocation of program eligibility by the	1089	pui
commissioner for fraud or abuse, including, but not limited to,	1090	of
the student or student's parent accepting any payment, refund,	1091	dis
or rebate from a provider of services received pursuant to	1092	sei
subsection (5); however, a private school may discount tuition	1093	mac
if the private school deems it necessary;	1094	COL
b. Any period of 3 consecutive years after high school	1095	rec
completion or graduation during which the student has not been	1096	sha
enrolled in an eligible postsecondary educational institution or	1097	sei
a program offered by such an institution; or	1098	aco
c. Two consecutive fiscal years in which an account has	1099	
been inactive.	1100	and
Dago 27 of 157	1	
Page 37 of 157		

604240

2/18/2021 1:47:31 PM

76-02188-21 2. The commissioner must notify the parent and the rganization when a McKay-Gardiner Scholarship account is closed nd program funds revert to the state. (7) SCHOOL DISTRICT OBLIGATIONS; PARENTAL OPTIONS.-(a) By each April 1 and within 10 days after an individual ducation plan meeting or a 504 accommodation plan is issued nder s. 504 of the Rehabilitation Act of 1973, a school istrict shall notify the parent of the student of all options vailable pursuant to this section, and shall inform the parent f the availability of the department's website for additional nformation on McKay-Gardiner Scholarships. (b)1. The parent of a student with a disability who does ot have an IEP or who seeks a reevaluation of an existing IEP ay request an IEP meeting and evaluation from the school istrict in order to obtain or revise a matrix of services. The istrict must accept the diagnosis, and consider the service lan of the licensed professional providing the diagnosis ursuant to sub-subparagraph (3)(a)3.a., during the development f the IEP or provide in writing reasons for any changes or isagreement with the licensed professional's diagnosis and ervice plan. The school district shall notify a parent who has ade a request for an IEP that the district is required to omplete the IEP and matrix of services within 30 days after eceiving notice of the parent's request. The school district hall conduct a meeting and develop an IEP and matrix of ervices within 30 days after receipt of the parent's request in ccordance with State Board of Education rule. 2.a. The school district must provide the student's parent nd the department with the student's matrix level within 10 Page 38 of 157

1490 0

1101

1102

1103

1104

1105

1106

1107

1108

1109

1110

1111

1112

1113

1114

1115

1116

1117

1118

1119

1120

1121

1122

1123

1124

1125

1126

1127

1128

1129

604240

PROPOSED COMMITTEE SUBSTITUTE



576-02188-21 576-02188-21 calendar days after its completion. 1130 b. A school district may change a matrix of services only 1131 if the change is a result of an IEP reevaluation or to correct a 1132 technical, typographical, or calculation error. 1133 (c) For each student participating in the program who 1134 chooses to participate in statewide, standardized assessments 1135 under s. 1008.22 or the Florida Alternate Assessment, the school 1136 scholarship program. 1137 district in which the student resides must notify the student and his or her parent about the locations and times of all 1138 shall: statewide, standardized assessments. 1139 (8) PRIVATE SCHOOL ELIGIBILITY AND OBLIGATIONS.-An eligible 1140 private school may be sectarian or nonsectarian and shall: 1141 (a) Comply with all requirements for private schools 1142 participating in state school choice scholarship programs 1143 1144 pursuant to s. 1002.421. (b)1. Annually administer or make provision for students 1145 participating in the program in grades 3 through 10 to take one 1146 of the nationally norm-referenced tests identified by the 1147 Department of Education or the statewide assessments 1148 administered pursuant to s. 1008.22. This subparagraph does not 1149 apply to students with disabilities for whom standardized 1150 testing is not appropriate. A participating private school shall 1151 report a student's scores to the parent. 1152 2. Administer the statewide assessments pursuant to s. 1153 1008.22 if a private school chooses to offer the statewide 1154 assessments. A participating private school may choose to offer 1155 and administer the statewide assessments to all students who 1156 attend the private school in grades 3 through 10 and must submit 1157 a request in writing to the Department of Education by March 1 1158 Page 39 of 157

2/18/2021 1:47:31 PM

of each year in order to administer the statewide assessments in the subsequent school year. If a private school fails to meet the requirements of this subsection or s. 1002.421, the commissioner may determine that the private school is ineligible to participate in the (9) DEPARTMENT OF EDUCATION OBLIGATIONS.-The department (a) Comply with s. 1002.394(8)(a)-(g). (b) Maintain on its website a list of approved providers as required by s. 1002.66, eligible postsecondary educational institutions, eligible private schools, and eligible organizations and may identify or provide links to lists of other approved providers. (c) Require each organization to verify eligible expenditures before the distribution of funds for any expenditures made pursuant to paragraphs (5) (a) and (b). Review of expenditures made for services specified in paragraphs (5) (c) - (r) may be completed after the purchase is made. (d) Investigate any written complaint of a violation of this section by a parent, a student, a private school, a public school, a school district, an organization, a provider, or another appropriate party in accordance with the process established under s. 1002.421. (e) Require quarterly reports by an organization, which must include, at a minimum, the number of students participating in the program; the demographics of program participants; the disability category of program participants; the matrix level of Page 40 of 157

Florida Senate - 2021 Bill No. CS for SB 48 PROPOSED COMMITTEE SUBSTITUTE

604240		
576-02188-21		576-02188-21
services, if known; the program award amount per student; the	1188	subsection (11).
total expenditures for the purposes specified in subsection (5);	1189	(b) In determining whether
the types of providers of services to students; and any other	1190	participation or lift a suspens:
information deemed necessary by the department.	1191	with this subsection, the commis
(f) Compare the list of students participating in the	1192	include, but are not limited to,
program with the public school student enrollment lists,	1193	previous suspension or revocation
Voluntary Prekindergarten Education Program enrollment lists,	1194	federal program or an education
and the list of students participating in school choice	1195	reimburse the organization for :
scholarship programs established pursuant to this chapter before	1196	retained; failure to reimburse of
each scholarship award is provided to the organization, and	1197	received or retained; imposition
subsequently throughout the school year, to avoid duplicate	1198	related to the person or entity
payments and confirm program eligibility.	1199	imposition of a civil fine or ac
(g) Distribute each student's scholarship funds on a	1200	revocation or suspension, or pro
quarterly basis to the eligible nonprofit scholarship-funding	1201	termination, or revocation relat
organization, to be deposited into the student's account.	1202	management or operation; or othe
(10) COMMISSIONER OF EDUCATION AUTHORITY AND OBLIGATIONS	1203	in which the person or entity of
(a) The Commissioner of Education:	1204	found guilty of, regardless of a
1. May suspend or revoke program participation or use of	1205	of nolo contendere or guilty to
program funds by the student or participation or eligibility of	1206	deceit, dishonesty, or moral tu:
an organization, eligible postsecondary educational institution,	1207	(11) PARENT AND STUDENT RE
approved provider, or other party for a violation of this	1208	PARTICIPATIONA parent who app
section.	1209	under this section is exercising
2. May determine the length of, and conditions for lifting,	1210	determine the appropriate placer
a suspension or revocation specified in this subsection.	1211	the needs of his or her child.
3. May recover unexpended program funds or withhold payment	1212	(a) To satisfy or maintain
of an equal amount of program funds to recover program funds	1213	eligibility to receive and spend
that were not authorized for use.	1214	must sign an agreement with the
4. Shall deny or terminate program participation upon a	1215	a sworn compliance statement to
parent's forfeiture of a McKay-Gardiner Scholarship pursuant to	1216	1. Affirm that the student
Dense 41 - 6 157		-
Page 41 of 157		Page 4

2/18/2021 1:47:31 PM

	576-02188-21
1188	subsection (11).
1189	(b) In determining whether to suspend or revoke
1190	participation or lift a suspension or revocation in accordance
1191	with this subsection, the commissioner may consider factors that
1192	include, but are not limited to, acts or omissions that led to a
1193	previous suspension or revocation of participation in a state or
1194	federal program or an education scholarship program; failure to
1195	reimburse the organization for funds improperly received or
1196	retained; failure to reimburse government funds improperly
1197	received or retained; imposition of a prior criminal sanction
1198	related to the person or entity or its officers or employees;
1199	imposition of a civil fine or administrative fine, license
1200	revocation or suspension, or program eligibility suspension,
1201	termination, or revocation related to a person's or entity's
1202	management or operation; or other types of criminal proceedings
1203	in which the person or entity or its officers or employees were
1204	found guilty of, regardless of adjudication, or entered a plea
1205	of nolo contendere or guilty to, any offense involving fraud,
1206	deceit, dishonesty, or moral turpitude.
1207	(11) PARENT AND STUDENT RESPONSIBILITIES FOR PROGRAM
1208	PARTICIPATIONA parent who applies for program participation
1209	under this section is exercising his or her parental option to
1210	determine the appropriate placement or services that best meet
1211	the needs of his or her child.
1212	(a) To satisfy or maintain program eligibility, including
1213	eligibility to receive and spend program payments, the parent
1214	must sign an agreement with the organization and annually submit
1215	a sworn compliance statement to the organization to:
1216	1. Affirm that the student is enrolled in a program that
Į.	

42 of 157

Florida Senate - 2021 Bill No. CS for SB 48 PROPOSED COMMITTEE SUBSTITUTE



576-02188-21
1246 either option is selected by the parent.
1247 (d) The parent must annually renew participation in the
1248 program by a date set and format determined by the nonprofit
1249 scholarship-funding organization in order for a student to be
1250 eligible to receive funding. A student whose participation in
1251 the program is not renewed may continue to spend scholarship
1252 funds that are in his or her account from prior years unless the
1253 account is closed pursuant to paragraph (6)(b). Notwithstanding
1254 any changes to the student's IEP, a student who was previously
1255 eligible for participation in the program remains eligible to
1256 apply for renewal. However, for a high-risk child to continue to
1257 participate in the program in the school year after he or she
1258 reaches 6 years of age, the child's application for renewal of
1259 program participation must contain documentation that the child
1260 has a disability, other than high-risk status.
1261 (e) The parent is responsible for procuring the services
1262 necessary to educate the student. If a parent does not procure
1263 the necessary educational services for the student and the
1264 student's account has been inactive for 2 consecutive fiscal
1265 years, the student's account must be closed pursuant to
1266 paragraph (6) (b). When the student receives a McKay-Gardiner
1267 Scholarship, the district school board is not obligated to
1268 provide the student with a free, appropriate public education.
1269 For purposes of s. 1003.57 and the Individuals with Disabilities
1270 in Education Act, a participating student has only those rights
1271 that apply to all other unilaterally, parentally placed
1272 students, except that, when requested by the parent, school
1273 district personnel must develop an individual education plan or
1274 <u>matrix level of services.</u>
Page 44 of 157

2/18/2021 1:47:31 PM

Florida Senate - 2021 Bill No. CS for SB 48 PROPOSED COMMITTEE SUBSTITUTE



604240	
576-02188-21	
(f) The parent is responsible for all eligible expenses in	1304
excess of the amount of the McKay-Gardiner Scholarship.	1305
(g) The parent may not transfer any prepaid college plan or	1306
college savings plan funds contributed pursuant to paragraph	1307
(5) (f) to another beneficiary while the plan contains funds	1308
contributed pursuant to this section.	1309
(h) The parent may not receive a payment, refund, or rebate	1310
from an approved provider of any services under this program.	1311
	1312
A participant who fails to comply with this subsection forfeits	1313
the McKay-Gardiner Scholarship.	1314
(12) NONPROFIT SCHOLARSHIP-FUNDING ORGANIZATIONS;	1315
APPLICATIONIn order to participate in the scholarship program	1316
created under this section, a charitable organization that seeks	1317
to be a nonprofit scholarship-funding organization must submit	1318
an application for initial approval or renewal to the Office of	1319
Independent Education and Parental Choice no later than	1320
September 1 of each year before the school year for which the	1321
organization intends to offer scholarships.	1322
(a) An application for initial approval must include:	1323
1. A copy of the organization's incorporation documents and	1324
registration with the Division of Corporations of the Department	1325
of State.	1326
2. A copy of the organization's Internal Revenue Service	1327
determination letter as a s. 501(c)(3) not-for-profit	1328
organization.	1329
3. A description of the organization's financial plan which	1330
demonstrates sufficient funds to operate throughout the school	1331
year.	1332
Page 45 of 157	

2/18/2021 1:47:31 PM

	576-02188-21
1304	4. A description of the geographic region that the
1305	organization intends to serve and an analysis of the demand and
1306	unmet need for eligible students in that area.
1307	5. The organization's organizational chart.
1308	6. A description of the criteria and methodology that the
1309	organization will use to evaluate scholarship eligibility.
1310	7. A description of the application process, including
1311	deadlines and any associated fees.
1312	8. A description of the deadlines for attendance
1313	verification and scholarship payments.
1314	9. A copy of the organization's policies on conflict of
1315	interest and whistleblowers.
1316	10. A copy of a surety bond or letter of credit to secure
1317	the faithful performance of the obligations of the eligible
1318	nonprofit scholarship-funding organization in accordance with
1319	this section in an amount equal to 25 percent of the scholarship
1320	funds anticipated for each school year or \$100,000, whichever is
1321	greater. The surety bond or letter of credit must specify that
1322	any claim against the bond or letter of credit may be made only
1323	by an eligible nonprofit scholarship-funding organization to
1324	provide scholarships to and on behalf of students who would have
1325	had scholarships funded if it were not for the diversion of
1326	funds giving rise to the claim against the bond or letter of
1327	credit.
1328	(b) In addition to the information required under paragraph
1329	(a), an application for renewal must include:
1330	1. A single surety bond or letter of credit to secure the
1331	faithful performance of the obligations of the eligible
1332	nonprofit scholarship-funding organization in accordance with

Page 46 of 157

604240
576-02188-21
this chapter equal to the amount of undisbursed funds held by
the organization based on the annual report submitted pursuant
to paragraph (13)(1). The amount of the surety bond or letter of
credit must be at least \$100,000, but not more than \$25 million.
The surety bond or letter of credit must specify that any claim
against the bond or letter of credit may be made only by an
eligible nonprofit scholarship-funding organization to provide
scholarships to and on behalf of students who would have had
scholarships funded if it were not for the diversion of funds
giving rise to the claim against the bond or letter of credit.
2. The organization's completed Internal Revenue Service
Form 990 submitted no later than November 30 of the year before
the school year for which the organization intends to offer the
scholarships, notwithstanding the September 1 application
deadline.
3. A copy of any statutorily required audit which the
organization must provide to the Department of Education and
Auditor General.
4. An annual report that includes:
a. The number of students who completed applications, by
county and by grade.
b. The number of students who were approved for
scholarships, by county and by grade.
c. The number of students who received funding for
scholarships within each funding category, by county and by
grade.
d. The amount of funds received, the amount of funds
distributed in scholarships, and an accounting of remaining
funds and the obligation of those funds.
Page 47 of 157

2/18/2021 1:47:31 PM

	576-02188-21
1362	e. A detailed accounting of how the organization spent the
1363	administrative funds allowable under paragraph (13)(f).
1364	(c) In consultation with the Department of Revenue and the
1365	Chief Financial Officer, the Office of Independent Education and
1366	Parental Choice shall review the application. The Department of
1367	Education shall notify the organization in writing of any
1368	deficiencies within 30 days after receipt of the application and
1369	allow the organization 30 days to correct any deficiencies.
1370	(d) Within 30 days after receipt of the finalized
1371	application by the Office of Independent Education and Parental
1372	Choice, the Commissioner of Education shall recommend approval
1373	or disapproval of the application to the State Board of
1374	Education. The State Board of Education shall consider the
1375	application and recommendation at the next scheduled meeting,
1376	adhering to appropriate meeting notice requirements. If the
1377	State Board of Education disapproves the organization's
1378	application, it must provide the organization with a written
1379	explanation of that determination. The State Board of
1380	Education's action is not subject to chapter 120.
1381	(e) If the State Board of Education disapproves the renewal
1382	of a nonprofit scholarship-funding organization, the
1383	organization must notify the affected eligible students and
1384	parents of the decision within 15 days after disapproval. An
1385	eligible student affected by the disapproval of an
1386	organization's participation remains eligible under this section
1387	until the end of the school year in which the organization was
1388	disapproved. The student must apply and be accepted by another
1389	eligible nonprofit scholarship-funding organization for the
1390	upcoming school year. The student must be given priority under
1	Page 48 of 157

Florida Senate - 2021 Bill No. CS for SB 48

604240		604240
576-02188-21		576-02188-21
paragraph (13)(e).	1420	of Education in its decision.
(f) All remaining student accounts with funds held by a	1421	(i) A state university; or an independent nonprofit college
nonprofit scholarship-funding organization that is disapproved	1422	chartered in this state or independent nonprofit university
for participation must be transferred to the student's account	1423	chartered in this state that are eligible to participate in the
established with the eligible nonprofit scholarship-funding	1424	William L. Boyd, IV, Effective Access to Student Education Grant
organization that accepts the student. All transferred funds	1425	Program and are accredited by the Commission on Colleges of the
must be deposited by the eligible nonprofit scholarship-funding	1426	Southern Association of Colleges and Schools is exempt from the
organization receiving such funds into the student's scholarship	1427	initial or renewal application process, but must file a
account. All other remaining funds must be transferred to the	1428	registration notice with the Department of Education to be an
department. All transferred amounts received by any eligible	1429	eligible nonprofit scholarship-funding organization. The State
nonprofit scholarship-funding organization must be separately	1430	Board of Education shall adopt rules that identify the procedure
disclosed in the annual financial audit required under	1431	for filing the registration notice with the department. The
subsection (13).	1432	rules must identify appropriate reporting requirements for
(g) A nonprofit scholarship-funding organization is a	1433	fiscal, programmatic, and performance accountability purposes
renewing organization if it was approved by the State Board of	1434	consistent with this section, but may not exceed the
Education for the 2021-2022 fiscal year or after and maintains	1435	requirements for eligible nonprofit scholarship-funding
continuous approval and participation in the program. An	1436	organizations for charitable organizations.
organization that chooses not to participate for 1 year or more	1437	(13) OBLIGATIONS OF ELIGIBLE SCHOLARSHIP-FUNDING
or is disapproved to participate for 1 year or more must submit	1438	ORGANIZATIONSAn organization may establish McKay-Gardiner
an application for initial approval in order to participate in	1439	Scholarships for eligible students by:
the program again.	1440	(a) Complying with the requirements of s. 1002.394(11)(a)-
(h) The State Board of Education shall adopt rules	1441	<u>(h)</u> .
providing guidelines for receiving, reviewing, and approving	1442	(b) Receiving applications and determining student
applications for new and renewing nonprofit scholarship-funding	1443	eligibility in accordance with the requirements of this section.
organizations. The rules must include a process for compiling	1444	When an application is approved, the organization must provide
input and recommendations from the Chief Financial Officer, the	1445	the department with information on the student to enable the
Department of Revenue, and the Department of Education. The	1446	department to determine student funding in accordance with
rules also must require that the nonprofit scholarship-funding	1447	subsection (15).
organization make a brief presentation to assist the State Board	1448	(c) Providing scholarships on a first-come, first-served
Page 49 of 157		Page 50 of 157

2/18/2021 1:47:31 PM

Florida Senate - 2021 Bill No. CS for SB 48 PROPOSED COMMITTEE SUBSTITUTE



	576-02188-21
1449	basis, based upon the funds provided, and notifying parents of
1450	their respective student's receipt of a scholarship.
1451	(d) Establishing a date by which a parent must confirm
1452	initial or continuing participation in the program.
1453	(e) Reviewing applications and awarding scholarship funds
1454	to approved applicants using the following order of priority:
1455	1.a. For the 2021-2022 school year, a student who received
1456	a John M. McKay Scholarship for Students with Disabilities or a
1457	Gardiner Scholarship in the 2020-2021 school year and meets the
1458	eligibility requirements in subsection (3) is eligible for a
1459	McKay-Gardiner Scholarship in the 2021-2022 school year.
1460	b. For the 2022-2023 school year and thereafter, renewing
1461	students from the previous school year under this section.
1462	2. Students retained on the previous school year's wait
1463	list.
1464	3. An eligible student who meets the criteria for an
1465	initial award pursuant to subsection (3).
1466	
1467	An approved student who does not receive a scholarship must be
1468	placed on the wait list in the order in which his or her
1469	application is approved. An eligible student who does not
1470	receive a scholarship within the fiscal year shall be retained
1471	on the wait list for the subsequent year.
1472	(f) Using an amount not to exceed 2.5 percent of the total
1473	calculated amount of all scholarships awarded under this section
1474	for administrative expenses associated with performing functions
1475	authorized under this section.
1476	(g) Verifying qualifying educational expenditures pursuant
1477	to paragraph (9)(c) and requesting the return of any funds used
	Page 51 of 157

2/18/2021 1:47:31 PM

	576-02188-21
1478	for unauthorized purposes.
1479	(h) Returning any remaining program funds to the department
1480	pursuant to paragraph (6)(b).
1481	(i) Notifying the parent about the availability of, and the
1482	requirements associated with requesting, an initial IEP or IEP
1483	reevaluation every 3 years for each student participating in the
1484	program.
1485	(j) Documenting each student's eligibility for a fiscal
1486	year before granting a scholarship for that fiscal year pursuant
1487	to paragraph (3)(b). A student is ineligible for a scholarship
1488	if the student's account has been inactive for 2 consecutive
1489	fiscal years and the student's account has been closed pursuant
1490	to paragraph (6)(b).
1491	(k) Submitting in a timely fashion any information
1492	requested by the department relating to the program.
1493	(1) Preparing and submitting quarterly reports to the
1494	department pursuant to paragraph (9)(e).
1495	(m) Notifying the department of any violation of this
1496	section.
1497	(14) TRANSITION-TO-WORK PROGRAMA student participating in
1498	the McKay-Gardiner Scholarship Program who is at least 17 years
1499	of age, but not older than 22 years of age, and who has not
1500	received a high school diploma or certificate of completion is
1501	eligible for enrollment in a transition-to-work program provided
1502	by a private school or job coach. A transition-to-work program
1503	must consist of academic instruction, work skills training, and
1504	a volunteer or paid work experience.
1505	(a) To offer a transition-to-work program, a participating
1506	private school or job coach must:
•	

Page 52 of 157

PROPOSED COMMITTEE SUBSTITUTE



	576-02188-21
1536	(c) To participate in a transition-to-work program, a
1537	business must:
1538	1. Maintain an accurate record of the student's performance
1539	and hours worked and provide the information to the private
1540	school.
1541	2. Comply with all state and federal child labor laws.
1542	(15) FUNDING AND PAYMENTFor the purposes of this
1543	subsection, the term "student FTE" refers to how participating
1544	students are calculated for the purposes of the scholarship
1545	program allocation, which is equal to four quarterly scholarship
1546	payments.
1547	(a) The McKay-Gardiner scholarship is established for up to
1548	50,000 student FTE for the 2021-2022 school year. For the 2022-
1549	2023 school year, and each year thereafter, the maximum number
1550	of student FTE shall increase by 1.0 percent of the state's
1551	total public school exceptional student education student
1552	enrollment, not including gifted students.
1553	1. For a student who has a Level I to Level III matrix of
1554	services or a doctor's diagnosis, the calculated scholarship
1555	amount for a student participating in the program must be based
1556	upon the grade level and school district in which the student
1557	would have been enrolled as 97.5 percent of the funds per
1558	unweighted full-time equivalent in the Florida Education Finance
1559	Program for a student in the basic exceptional student education
1560	program pursuant to s. 1011.62(1)(c)1. and (e)1.c., plus a per-
1561	full-time equivalent share of funds for all categorical
1562	programs, as funded in the General Appropriations Act, except
1563	that for the exceptional student education guaranteed allocation
1564	as provided in s. 1011.62(1)(e)1.c. and 2., the funds must be
	Page 54 of 157
	2/18/2021 1:47:31 PM

604240

	576-02188-21
1507	1. Develop a transition-to-work program plan, which must
1508	include a written description of the academic instruction and
1509	work skills training students will receive and the goals for
1510	students in the program.
1511	2. Submit the transition-to-work program plan to the Office
1512	of Independent Education and Parental Choice.
1513	3. Develop a personalized transition-to-work program plan
1514	for each student enrolled in the program. The student's parent,
1515	the student, and the school principal or job coach must sign the
1516	personalized plan. The personalized plan must be submitted to
1517	the Office of Independent Education and Parental Choice upon
1518	request by the office.
1519	4. Provide a release of liability form that must be signed
1520	by the student's parent, the student, and a representative of
1521	the business offering the volunteer or paid work experience.
1522	5. Assign a case manager or job coach to visit the
1523	student's job site on a weekly basis to observe the student and,
1524	if necessary, provide support and guidance to the student.
1525	6. Provide to the parent and student a quarterly report
1526	that documents and explains the student's progress and
1527	performance in the program.
1528	7. Maintain accurate attendance and performance records for
1529	the student.
1530	(b) A student enrolled in a transition-to-work program
1531	must, at a minimum:
1532	1. Receive 15 instructional hours that must include
1533	academic instruction and work skills training.
1534	2. Participate in 10 hours of work at the student's
1535	volunteer or paid work experience.
	Page 53 of 157
	2490 00 01 10,

604240

	604240
	576-02188-21
1565	allocated based on the school district's average exceptional
L566	student education guaranteed allocation funds per exceptional
L567	student education full-time equivalent student.
L568	2. For a student with a Level IV or Level V matrix of
L569	services, the calculated scholarship amount must be based upon
L570	the school district to which the student would have been
L571	assigned as 97.5 percent of the funds per full-time equivalent
L572	for the Level IV or Level V Exceptional Student Education
L573	program pursuant to s. 1011.62(1)(c)2.a. or b., plus a per-full-
L574	time equivalent share of funds for all categorical programs, as
L575	funded in the General Appropriations Act.
576	3. For a student with a 504 plan, the calculated
577	scholarship amount must be based upon the grade level and school
578	district to which the student would have been assigned as 97.5
579	percent of the funds per unweighted full-time equivalent in the
580	Florida Education Finance Program for a student in the basic
581	education program established pursuant to s. 1011.62(1)(c)1.,
582	plus a per-full-time equivalent share of funds for all
583	categorical programs, as funded in the General Appropriations
584	Act.
585	(b) At the time of each Florida Education Finance Program
586	student membership survey, the scholarship funding organization
587	shall report to the department student enrollment, student FTE,
588	and total award amounts by county, delineated by FEFP program,
L589	and grade and matrix level for all students who are
590	participating in the McKay-Gardiner Scholarship Program.
591	Students with a 504 plan must be separately identified.
592	(c) Upon notification from an organization on July 1,
L593	September 1, December 1, and February 1 that an application has
	Page 55 of 157

2/18/2021 1:47:31 PM

	576-02188-21
1594	been approved for the program, the department shall verify that
1595	the student is not prohibited from receiving a scholarship
1596	pursuant to subsection (4). The organization must provide the
1597	department with the documentation necessary to verify the
1598	student's participation.
1599	(d) Upon verification, the department shall release the
1600	student's scholarship funds to the organization, to be deposited
1601	into the student's account in four equal amounts no later than
1602	September 1, November 1, February 1, and April 1 of each school
1603	year in which the scholarship is in force.
1604	(e) Accrued interest in the student's account is in
1605	addition to, and not part of, the awarded funds. Program funds
1606	include both the awarded funds and accrued interest.
1607	(f) The organization may develop a system for payment of
1608	benefits by funds transfer, including, but not limited to, debit
1609	cards, electronic payment cards, or any other means of payment
1610	which the department deems to be commercially viable or cost-
1611	effective. A student's scholarship award may not be reduced for
1612	debit card or electronic payment fees. Commodities or services
1613	related to the development of such a system must be procured by
1614	$\underline{\text{competitive solicitation unless they are purchased from a state}$
1615	term contract pursuant to s. 287.056.
1616	(g) Moneys received pursuant to this section do not
1617	constitute taxable income to the qualified student or the parent
1618	of the qualified student.
1619	(16) OBLIGATIONS OF THE AUDITOR GENERAL
1620	(a) The Auditor General shall review all audit reports
1621	submitted pursuant to subsection (13). The Auditor General shall
1622	request any significant items that were omitted in violation of

Page 56 of 157

Florida Senate - 2021 Bill No. CS for SB 48 PROPOSED COMMITTEE SUBSTITUTE



	576-02188-21
1623	a rule adopted by the Auditor General. The organization shall
1624	provide such items within 45 days after the date of the request.
1625	If the scholarship-funding organization does not comply with the
1626	Auditor General's request, the Auditor General must notify the
1627	Legislative Auditing Committee.
1628	(b) At least once every 3 years, the Auditor General shall
1629	conduct an operational audit of accounts and records of each
1630	organization that participates in the program. As part of this
1631	audit, the Auditor General, at a minimum, shall verify the total
1632	number of students served and the eligibility of reimbursements
1633	made by the organization and transmit that information to the
1634	department. The Auditor General shall provide the commissioner
1635	with a copy of each annual operational audit performed pursuant
1636	to this subsection within 10 days after the audit is finalized.
1637	(c) The Auditor General shall notify the department of any
1638	organization that fails to comply with a request for
1639	information.
1640	(17) OBLIGATIONS RELATED TO APPROVED PROVIDERSThe
1641	Department of Health, the Agency for Persons with Disabilities,
1642	and the Department of Education shall coordinate with an
1643	organization to provide easy or automated access to lists of
1644	licensed providers of services specified in paragraph (5)(c) to
1645	ensure efficient administration of the program.
1646	(18) LIABILITYThe state is not liable for the awarding of
1647	funds or for any use of funds awarded under this section.
1648	(19) SCOPE OF AUTHORITYThis section does not expand the
1649	authority of the state, its officers, or any school district to
1650	impose additional regulation on participating private schools,
1651	independent postsecondary educational institutions, and private
,	Page 57 of 157

604240

2/18/2021 1:47:31 PM

576-02188-21 1652 providers beyond that reasonably necessary to enforce 1653 requirements expressly set forth in this section. 1654 (20) RULES.-The State Board of Education shall adopt rules 1655 pursuant to ss. 120.536(1) and 120.54 to administer this 1656 section. 1657 Section 17. Section 1002.385, Florida Statutes, is 1658 repealed. 1659 Section 18. Section 1002.39, Florida Statutes, is repealed. 1660 Section 19. Section 1002.394, Florida Statutes, is amended 1661 to read: 1662 1002.394 The Family Empowerment Scholarship Program.-1663 (1) PURPOSE.-The Family Empowerment Scholarship Program is 1664 established to provide children of families in this state, 1665 including those with which have limited financial resources, 1666 with educational options to achieve success in their education. (2) DEFINITIONS.-As used in this section, the term: 1667 1668 (a) "Approved provider" means a provider approved by the 1669 department "Department" means the Department of Education. 1670 (b) "Curriculum" means a complete course of study for a 1671 particular content area or grade level, including any required 1672 supplemental materials, teachers' manuals, and associated online 1673 instruction. 1674 (c) "Department" means the Department of Education. 1675 (d) "Direct certification list" means the certified list of 1676 children who qualify for the food assistance program, the 1677 Temporary Assistance for Needy Families Program, or the Food 1678 Distribution Program on Indian Reservations provided to the 1679 Department of Education by the Department of Children and 1680 Families.

Page 58 of 157

Florida Senate - 2021 Bill No. CS for SB 48 PROPOSED COMMITTEE SUBSTITUTE



	576-02188-21
1710	2. Meets the applicable requirements imposed under this
1711	chapter, if the private school participates in a scholarship
1712	program under this chapter has the same meaning as provided in
1713	s. 1002.395(2)(g) .
1714	(h) "Household income" has the same meaning as the term
1715	"income" as defined in the Income Eligibility Guidelines for
1716	free and reduced price meals under the National School Lunch
1717	Program in 7 C.F.R. part 210 as published in the Federal
1718	Register by the United States Department of Agriculture.
1719	(i) "Inactive" means that no eligible expenditures have
1720	been made from a student scholarship account funded pursuant to
1721	this section.
1722	(j) "Incident" means battery; harassment; hazing; bullying;
1723	kidnapping; physical attack; robbery; sexual offenses,
1724	harassment, assault, or battery; threat or intimidation; or
1725	fighting at school, as defined by the department in accordance
1726	with s. 1006.147(4).
1727	(k) "Owner or operator" includes:
1728	1. An owner, president, officer, or director of an eligible
1729	nonprofit scholarship-funding organization or a person with
1730	equivalent decisionmaking authority over an eligible nonprofit
1731	scholarship-funding organization.
1732	2. An owner, operator, superintendent, or principal of an
1733	eligible private school or a person with equivalent
1734	decisionmaking authority over an eligible private school.
1735	(1) (d) "Parent" means a resident of this state who is a
1736	parent, as defined in s. 1000.21.
1737	(m) (e) "Program" means the Family Empowerment Scholarship
1738	Program.
	Down 60 of 157
	Page 60 of 157 2/18/2021 1:47:31 PM
1	2/10/2021 1.7/.J1 [N

604240

	576-02188-21
1681	(e) "Eligible nonprofit scholarship-funding organization"
1682	or "organization" means a state university, an independent
1683	college or university that is eligible to participate in the
1684	William L. Boyd, IV, Effective Access to Student Education Grant
1685	Program located and chartered in this state which is not for
1686	profit and is accredited by the Commission on Colleges of the
1687	Southern Association of Colleges and Schools, or is a charitable
1688	organization that: has the same meaning as provided in s.
1689	1002.395(2)(f).
1690	1. Is exempt from federal income tax pursuant to s.
1691	501(c)(3) of the Internal Revenue Code;
1692	2. Is a Florida entity formed under chapter 605, chapter
1693	607, or chapter 617 and whose principal office is located in
1694	this state; and
1695	3. Complies with subsections (11) and (14).
1696	(f) "Eligible postsecondary educational institution" means
1697	a Florida College System institution; a state university; a
1698	school district technical center; a school district adult
1699	general education center; an independent college or university
1700	that is eligible to participate in the William L. Boyd, IV,
1701	Effective Access to Student Education Grant Program under s.
1702	1009.89; or an accredited independent postsecondary educational
1703	institution, as defined in s. 1005.02, which is licensed to
1704	operate in this state under part III of chapter 1005.
1705	(g) (c) "Eligible private school" means a private school as
1706	defined in s. 1002.01 located in this state which offers an
1707	education to students in any grade from Kindergarten through
1708	grade 12 and:
1709	1. Meets the requirements of ss. 1002.42 and 1002.421; and
I	
	Page 59 of 157

604240

	604240	
	576-02188-21	
1739	(n) "School" means any educational program or activity	1768
1740	conducted by a public K-12 educational institution, any school-	1769
1741	related or school-sponsored program or activity, and riding on a	1770
1742	school bus as defined in s. 1006.25(1), including waiting at a	1771
1743	school bus stop.	1772
1744	(3) INITIAL SCHOLARSHIP ELIGIBILITYA student is eligible	1773
1745	for a Family Empowerment Scholarship under this section if the	1774
1746	student meets the following criteria:	1775
1747	(a)1. The student is on the direct certification list	1776
1748	pursuant to s. 1002.395(2)(c) or the student's household income	1777
1749	level does not exceed $\underline{300}$ $\underline{185}$ percent of the federal poverty	1778
1750	level or an adjusted maximum percent of the federal poverty	1779
1751	level established pursuant to paragraph (e); or	1780
1752	2. The student is:	1781
1753	a. Currently placed, or during the previous state fiscal	1782
1754	year was placed, in foster care or in out-of-home care as	1783
1755	defined in s. 39.01 <u>;</u>	1784
1756	b. A sibling of a student who is participating in the	1785
1757	scholarship program under this subsection, if the student	1786
1758	resides in the same household as the sibling;	1787
1759	c. A sibling of a student who is participating in the	1788
1760	scholarship program under s. 1002.381, if the student resides in	1789
1761	the same household as the sibling and attends the same school;	1790
1762	or	1791
1763	d. Enrolled in a Florida public school in kindergarten	1792
1764	through grade 12 and reported an incident in accordance with	1793
1765	paragraph (7)(b)	1794
1766	3. The student's household income level does not exceed 300	1795
1767	percent of the federal poverty level or an adjusted maximum	1796
	Page 61 of 157	

2/18/2021 1:47:31 PM

	576-02188-21
1768	percent of the federal poverty level as established pursuant to
1769	paragraph (c) .
1770	
1771	A student who initially receives a scholarship based on
1772	eligibility under <u>this paragraph</u> subparagraph 2. remains
1773	eligible to participate until the student graduates from high
1774	school or attains the age of 21 years, whichever occurs first,
1775	regardless of the student's household income level. A sibling of
1776	a student who is participating in the scholarship program under
1777	this subsection is eligible for a scholarship if the student
1778	resides in the same household as the sibling.
1779	(b) $\frac{1}{1}$. The student is eligible to enroll in kindergarten
1780	through grade 12 in a public school in this state ;
1781	2. The student has spent the prior school year in
1782	attendance at a Florida public school; or
1783	3. Beginning with the 2020-2021 school year, the student
1784	received a scholarship pursuant to s. 1002.395 during the
1785	previous school year but did not receive a renewal scholarship
1786	based solely on the eligible nonprofit scholarship-funding
1787	organization's lack of available funds after the organization
1788	fully exhausts its efforts to use funds available for awards
1789	under ss. 1002.395 and 1002.40(11)(i). Eligible nonprofit
1790	scholarship-funding organizations with students who meet the
1791	eligibility criterion of this subparagraph must annually notify
1792	the department in a format and by a date established by the
1793	department.
1794	
1795	For purposes of this paragraph, the term "prior school year in
1796	attendance" means that the student was enrolled full time and
,	Page 62 of 157

604240

Florida Senate - 2021 Bill No. CS for SB 48

PROPOSED COMMITTEE SUBSTITUTE

604240

Page 64 of 157

576-02188-21 576-02188-21 1797 reported by a school district for funding during the preceding 1826 Scholarship during the previous school year, or a Florida Tax 1798 October and February Florida Education Finance Program surveys 1827 Credit Scholarship or Hope Scholarship during the 2020-2021 1799 in kindergarten through grade 12, which includes time spent in a 1828 school year, and requested a renewal scholarship award. 1800 Department of Juvenile Justice commitment program if funded 1829 2. An eligible student who meets the criteria for an 1801 under the Florida Education Finance Program, However, a 1830 initial award under both paragraphs paragraph (a) and (b) and 1802 dependent child of a member of the United States Armed Forces 1831 was retained on the previous school year's wait list 1803 who transfers to a school in this state from out of state or 1832 subparagraph (b) 3. 1804 from a foreign country due to a parent's permanent change of 1833 3. An eligible student who meets the criteria for an 1805 station orders or a foster child is exempt from the prior public 1834 initial award under sub-subparagraph (a)2.a., sub-subparagraph 1806 school attendance requirement under this paragraph, but must 1835 (a) 2.b., sub-subparagraph (a) 2.d., or paragraph (b) subparagraph 1807 meet the other eligibility requirements specified under this 1836 (b)2. and either subparagraph (a)1. or subparagraph (a)2. 1808 section to participate in the program. 1837 4. An eligible student who meets the criteria for an 1809 (c) The parent has applied to an eligible nonprofit 1838 initial award under subparagraph (a)1. (b)1. and paragraph (b), 1810 scholarship-funding organization to participate in the program 1839 and the student's household income level does not exceed 185 1811 by a date set by the organization obtained acceptance for 1840 percent of the federal poverty level either subparagraph (a)1. 1812 admission of the student to a private school that is eligible 1841 or subparagraph (a) 2. 1813 for the program under subsection (8), and the parent has 1842 5. An eligible student who meets the criteria for an 1814 requested a scholarship from the Department of Education by a 1843 initial award under subparagraph (a)1. (a)3. and paragraph (b) 1815 date established by the department pursuant to paragraph (7) (e), 1844 in priority order, either subparagraph (b)2. or subparagraph 1816 but no later than at least 60 days before the date of the first 1845 (b)1. 1817 scholarship payment. The application request must be 1846 6. An eligible student who meets the criteria for an 1818 communicated directly to the organization department in a manner 1847 initial award under sub-subparagraph (a)2.c. and paragraph (b). 1819 that creates a written or electronic record of the application 1848 1820 request and the date of receipt of the application request. The 1849 An approved student who does not receive a scholarship must be 1821 1850 placed on the wait list in the order in which his or her department must notify the school district of the parent's 1822 intent upon receipt of the parent's request. 1851 application is approved. An eligible student who does not 1823 receive a scholarship within the fiscal year must be retained on (d) The student is awarded a scholarship in accordance with 1852 1824 the following priority order: 1853 the wait list for the subsequent year. 1825 1854 1. An eligible student who received a Family Empowerment (e) The student's household income level does not exceed an Page 63 of 157 2/18/2021 1:47:31 PM 2/18/2021 1:47:31 PM

576-02188-21

continue until:

(b)(1);

1855

1856

1857

1858

1859

1860

1861

1862

1863

1864

1865

1866

1867

1868

1869

1870

1871

1872

1873

1874

1875

1876

1877

1878

1879

1880

1881

1882

1883

Florida Senate - 2021 Bill No. CS for SB 48

604240

576-02188-21

1884	occurs first. A scholarship student who enrolls in a public
1885	school or public school program is considered to have returned
1886	to a public school for the purpose of determining the end of the
1887	scholarship's term. However, if a student enters a Department of
1888	Juvenile Justice detention center for a period of no more than
1889	21 days, the student is not considered to have returned to a
1890	public school for that purpose.
1891	(b) 1. The commissioner shall close a student's scholarship
1892	account, and any remaining funds, including, but not limited to,
1893	contributions made to the Stanley G. Tate Florida Prepaid
1894	College Program or earnings from or contributions made to the
1895	Florida College Savings Program using program funds pursuant to
1896	paragraph (6)(e), revert to the state after:
1897	a. Denial or revocation of program eligibility by the
1898	commissioner for fraud or abuse, including, but not limited to,
1899	the student or the student's parent accepting any payment,
1900	refund, or rebate in any manner from a provider of any services
1901	received pursuant to subsection (6); however, a private school
1902	may discount tuition if the private school deems it necessary;
1903	b. Any period of 2 consecutive years after high school
1904	completion or graduation during which the student has not been
1905	enrolled in an eligible postsecondary educational institution or
1906	a program offered by the institution; or
1907	c. The account has been inactive for 2 consecutive fiscal
1908	years prior to high school completion or graduation Upon
1909	reasonable notice to the department and the school district, the
1910	student's parent may remove the student from the private school
1911	and place the student in a public school in accordance with this
1912	section.

2/18/2021 1:47:31 PM

604240

adjusted maximum percent of the federal poverty level that is increased by 25 percent in the fiscal year following any fiscal year in which more than 5 percent of the available scholarships authorized under subsection (12) (11) have not been awarded. (4) TERM OF SCHOLARSHIP.-For purposes of continuity of educational choice and program integrity: (a)1. Program payments made by the state to an organization for a Family Empowerment Scholarship under this section must a. The parent does not renew program eligibility; b. The organization determines that the student is not eligible for program renewal; c. The Commissioner of Education suspends or revokes program participation or use of funds pursuant to subparagraph d. The student's parent has forfeited participation in the program for failure to comply with subsection (10); e. The student enrolls in a public school; or f. The student graduates from high school or attains 21 years of age, whichever occurs first. However, if a student enters a Department of Juvenile Justice detention center for a period of no more than 21 days, the student is not considered to have returned to a public school for that purpose. 2. Reimbursements for program expenditures may continue until the account balance is expended or the account is closed pursuant to paragraph (b) For purposes of continuity of educational choice, a Family Empowerment Scholarship shall remain in force until the student returns to a public school, graduates from high school, or reaches the age of 21, whichever Page 65 of 157 Page 66 of 157 2/18/2021 1:47:31 PM

PROPOSED COMMITTEE SUBSTITUTE



604240
576-02188-21
2. The commissioner must notify the parent and the
organization when a Family Empowerment Scholarship account is
closed and program funds revert to the state
(c) Upon reasonable notice to the department, the student's
parent may move the student from one participating private
school to another participating private school.
(5) SCHOLARSHIP PROHIBITIONSA student is not eligible for
a Family Empowerment Scholarship while he or she is:
(a) Enrolled in a public school, including, but not limited
to, the Florida School for the Deaf and the Blind, the College-
Preparatory Boarding Academy, a developmental research school
authorized under s. 1002.32, or a charter school authorized
under this chapter;
(b) Enrolled in a school operating for the purpose of
providing educational services to youth in a Department of
Juvenile Justice commitment program;
(c) Receiving any other educational scholarship pursuant to
this chapter; <u>or</u>
(d) Participating in a home education program as defined in
s. 1002.01(1);
(c) Participating in a private tutoring program pursuant to
s. 1002.43; or
(f) Participating in a virtual school, correspondence
school, or distance learning program that receives state funding
pursuant to the student's participation.
(6) AUTHORIZED USES OF PROGRAM FUNDSProgram funds must be
used to meet the individual educational needs of an eligible
student and may be spent for the following purposes:
(a) Instructional materials, including school equipment and
Page 67 of 157

2/18/2021 1:47:31 PM

	576-02188-21
1942	supplies, and digital devices and Internet access to access
1943	digital instructional materials.
1944	(b) Curriculum.
1945	(c) Tuition or fees associated with full-time or part-time
1946	enrollment in any of the following:
1947	1. A home education program, an eligible private school, an
1948	eligible postsecondary educational institution, or a program
1949	offered by the postsecondary institution;
1950	2. A private tutoring program authorized under s. 1002.43,
1951	a virtual program offered by a department-approved private
1952	online provider that meets the provider qualifications specified
1953	in s. 1002.45(2)(a), or a program offered by the Florida Virtual
1954	School to a private paying student; or
1955	3. An approved online course offered pursuant to s.
1956	1003.499 or s. 1004.0961 or a private virtual school that meets
1957	the requirements of s. 1002.421.
1958	(d) Fees for nationally standardized, norm-referenced
1959	achievement tests, Advanced Placement examinations, industry
1960	certification examinations, assessments related to postsecondary
1961	education, or other assessments.
1962	(e) Contributions to the Stanley G. Tate Florida Prepaid
1963	College Program pursuant to s. 1009.98 or the Florida College
1964	Savings Program pursuant to s. 1009.981, for the benefit of the
1965	eligible student.
1966	(f) Contracted services provided by a public school or
1967	school district, including classes. A student who receives
1968	services under a contract under this paragraph is not considered
1969	enrolled in a public school for eligibility purposes as
1970	specified in subsection (5).

Page 68 of 157

576-02188-21

1003.01(13)(e).

this section.

student in any manner.

2/18/2021 1:47:31 PM

1971

1972

1973

1974

1975

1976

1977

1978

1979

1980

1981

1982

1983

1984

1985

1986

1987

1988

1989

1990

1991

1992

1993

1994

1995

1996

1997

1998

1999

604240

576-02188-21 (g) Tuition and fees for part-time tutoring services 2000 department for a Family Empowerment Scholarship. The form of provided by a person who holds a valid Florida educator's 2001 such notice shall be provided by the department, and the school certificate pursuant to s. 1012.56; a person who holds an 2002 district shall include the provided form in any normal adjunct teaching certificate pursuant to s. 1012.57; a person 2003 correspondence with eligible households. Such notice is limited who has a bachelor's degree or a graduate degree in the subject 2004 to once a year. area in which instruction is given; or a person who has 2005 (b) Upon receipt of a report of an incident, the school demonstrated a mastery of subject area knowledge pursuant to s. 2006 principal, or his or her designee, shall provide a copy of the 2007 report to the parent and investigate the incident to determine 1012.56(5) or as approved by the department. As used in this paragraph, the term "part-time tutoring services" does not if the incident must be reported as required by s. 1006.147(4). 2008 qualify as regular school attendance as defined in s. 2009 Within 24 hours after receipt of the report, the principal or his or her designee shall provide a copy of the report to the 2010 (h) Fees for summer education programs. 2011 parent of the alleged offender and to the superintendent. Upon (i) Fees for after-school education programs. 2012 conclusion of the investigation or within 15 days after the (j) Fees for an annual evaluation of educational progress 2013 incident was reported, whichever occurs first, the school 2014 by a state-certified teacher under s. 1002.41(1)(f), if this district shall notify the parent of the program and offer the option is chosen for a home education student. parent an opportunity to request and receive a Family 2015 (k) Transportation expenses that may not exceed \$750 2016 Empowerment Scholarship. annually necessary to meet the student's educational needs under 2017 (c) The school district in which a participating student 2018 resides must notify the student and his or her parent about the 2019 locations and times to take all statewide assessments under s. A provider of any services receiving payments pursuant to this 2020 1008.22 if the student chooses to participate in such subsection may not share, refund, or rebate any moneys from the 2021 assessments. Upon the request of the department, a school Family Empowerment Scholarship with the parent or participating 2022 district shall coordinate with the department to provide to a 2023 participating private school the statewide assessments (7) (6) SCHOOL DISTRICT OBLIGATIONS.-2024 administered under s. 1008.22 and any related materials for 2025 (a) By July 15, 2019, and by April 1 of each year administering the assessments. For a student who participates in thereafter, a school district shall inform all households within 2026 the Family Empowerment Scholarship Program whose parent requests the district receiving free or reduced-priced meals under the 2027 that the student take the statewide assessments under s. National School Lunch Act of their eligibility to apply to the 2028 1008.22, the district in which the student attends a private Page 69 of 157 Page 70 of 157 2/18/2021 1:47:31 PM

604240

604240

Florida Senate - 2021 Bill No. CS for SB 48

2/18/2021 1:47:31 PM

PROPOSED COMMITTEE SUBSTITUTE

604240

	576-02188-21		576-02188-21
2029	school shall provide locations and times to take all statewide	2058	not limited to, student eligibility criteria, parental
2030	assessments. A school district is responsible for implementing	2059	responsibilities, and relevant data.
2031	test administrations at a participating private school,	2060	(c) (b) Cross-check prior to each distribution of funds the
2032	including the:	2061	list of participating scholarship students with the public
2033	1. Provision of training for private school staff on test	2062	school enrollment lists before each scholarship payment to avoid
2034	security and assessment administration procedures;	2063	duplication.
2035	2. Distribution of testing materials to a private school;	2064	(d) (c) Maintain and publish a list of nationally norm-
2036	3. Retrieval of testing materials from a private school;	2065	referenced tests identified for purposes of satisfying the
2037	4. Provision of the required format for a private school to	2066	testing requirement in subparagraph $(9)(c)1$. $(8)(c)1$. The tests
2038	submit information to the district for test administration and	2067	must meet industry standards of quality in accordance with state
2039	enrollment purposes; and	2068	board rule.
2040	5. Provision of any required assistance, monitoring, or	2069	<u>(e)</u> Notify eligible nonprofit scholarship-funding
2041	investigation at a private school.	2070	organizations of the deadlines for submitting the verified list
2042	(d) (c) Each school district must publish information about	2071	of students determined to be eligible for an initial or renewal
2043	the Family Empowerment Scholarship Program on the district's	2072	scholarship.
2044	website homepage, which, - at a minimum, the published	2073	(f) (e) Distribute each student's scholarship funds on a
2045	information must include a website link to the Family	2074	quarterly basis to the eligible nonprofit scholarship-funding
2046	Empowerment Scholarship Program published on the Department of	2075	organization, to be deposited into the student's account
2047	Education website as well as a telephone number and e-mail that	2076	Establish deadlines for the receipt of initial applications and
2048	students and parents may use to contact relevant personnel in	2077	renewal notifications in order to implement the priority order
2049	the school district to obtain information about the scholarship.	2078	for scholarship awards pursuant to paragraph (3)(d).
2050	(8) (7) DEPARTMENT OF EDUCATION OBLIGATIONSThe department	2079	(g) Notify an eligible nonprofit scholarship-funding
2051	shall:	2080	organization of any of the organization's or other eligible
2052	(a) Annually verify the eligibility of nonprofit	2081	nonprofit scholarship-funding organization's identified students
2053	scholarship-funding organizations that meet the requirements of	2082	who are receiving educational scholarships under this chapter.
2054	paragraph (2)(e).	2083	(h) Issue a project grant award to a state university, to
2055	(b) (a) Publish and update, as necessary, information on the	2084	which participating private schools must report the scores of
2056	department website about the scholarship programs under this	2085	participating students on the nationally norm-referenced tests
2057	chapter Family Empowerment Scholarship Program, including, but	2086	$\underline{\text{or the statewide assessments administered by the private school}$
I	Page 71 of 157		Page 72 of 157
	1490 /1 01 10/		1490 .0 01 10.

Florida Senate - 2021 Bill No. CS for SB 48

604240

	604240
	576-02188-21
2087	in grades 3 through 10. The project term is 2 years, and the
2088	amount of the project is up to \$250,000 per year. The project
2089	grant award must be reissued in 2-year intervals in accordance
2090	with this paragraph.
2091	1. The state university must annually report to the
2092	Department of Education on the student performance of
2093	participating students:
2094	a. On a statewide basis. The report shall also include, to
2095	the extent possible, a comparison of scholarship students'
2096	performance to the statewide student performance of public
2097	school students with socioeconomic backgrounds similar to those
2098	of students participating in the scholarship program. To
2099	minimize costs and reduce time required for the state
2100	university's analysis and evaluation, the Department of
2101	Education shall coordinate with the state university to provide
2102	data in order to conduct analyses of matched students from
2103	public school assessment data and calculate control group
2104	student performance using an agreed-upon methodology; and
2105	b. On an individual school basis. For the 2020-2021 school
2106	year, the annual report must include student performance for
2107	each participating private school in which at least 51 percent
2108	of the total enrolled students in the private school
2109	participated in the Florida Tax Credit Scholarship Program or
2110	the Family Empowerment Scholarship Program. Beginning with the
2111	2021-2022 school year, the annual report must include student
2112	performance for each participating private school in which at
2113	least 51 percent of the total enrolled students in the private
2114	school participated in the Family Empowerment Scholarship
2115	Program. The report shall be according to each participating
	Page 73 of 157

2/18/2021 1:47:31 PM

	576-02188-21
2116	private school, and for participating students, in which there
2117	are at least 30 participating students who have scores for tests
2118	administered. If the state university determines that the 30-
2119	participating-student cell size may be reduced without
2120	disclosing personally identifiable information, as described in
2121	34 C.F.R. s. 99.12, of a participating student, the state
2122	university may reduce the participating-student cell size, but
2123	the cell size may not be reduced to less than 10 participating
2124	students. The department shall provide each private school's
2125	prior school year student enrollment information to the state
2126	university no later than June 15 of each year, or as requested
2127	by the state university.
2128	2. The sharing and reporting of student performance data
2129	under this paragraph must be in accordance with the requirements
2130	of ss. 1002.22 and 1002.221 and 20 U.S.C. s. 1232g, the Family
2131	Educational Rights and Privacy Act, and the applicable rules and
2132	regulations issued pursuant thereto, and must be for the sole
2133	purpose of creating the annual report required by subparagraph
2134	1. All parties must preserve the confidentiality of such
2135	information as required by law. The annual report may not
2136	disaggregate data to a level that will identify individual
2137	participating schools, except as required under sub-subparagraph
2138	1.b., or disclose the academic level of individual students.
2139	3. The annual report required by subparagraph 1. must be
2140	published by the Department of Education on its website.
2141	(i) Maintain on its website a list of approved providers,
2142	including eligible postsecondary educational institutions,
2143	eligible private schools, and organizations. The department may
2144	identify or provide links to lists of other approved providers.
I	Page 74 of 157
	-



	576-02188-21
2174	a. An assessment of the investigation time and quality of
2175	the response of the school and the school district.
2176	b. An assessment of the effectiveness of communication
2177	procedures with the students involved in an incident, the
2178	students' parents, and the school and school district personnel.
2179	c. An analysis of school incident and discipline data.
2180	d. The challenges and obstacles relating to implementing
2181	recommendations from the review.
2182	2. Reviewing the school bullying prevention education
2183	program, school climate, and code of student conduct of each
2184	public school to which a student transferred if the student was
2185	from a school identified in subparagraph 1. in order to identify
2186	best practices and make recommendations to the public school at
2187	which the incidents occurred.
2188	3. Surveying the parents of participating students to
2189	determine academic, safety, and school climate satisfaction and
2190	to identify any challenges to or obstacles in addressing an
2191	incident or relating to the use of the scholarship.
2192	(n) Investigate any written complaint of a violation of
2193	this section by a parent, a student, a private school, a public
2194	school, a school district, an organization, a provider, or
2195	another appropriate party in accordance with the process
2196	established under s. 1002.421.
2197	(9) (8) PRIVATE SCHOOL ELIGIBILITY AND OBLIGATIONSTo be
2198	eligible to participate in the Family Empowerment Scholarship
2199	Program, a private school may be sectarian or nonsectarian and
2200	must:
2201	(a) Comply with all requirements for private schools
2202	participating in state school choice scholarship programs
	Page 76 of 157
	2/18/2021 1:47:31 PM

604240

	576-02188-21
2145	(j) Require each organization to verify eligible
2146	expenditures before the distribution of funds for any
2147	expenditures made pursuant to paragraphs (6)(a) and (b). Review
2148	of expenditures made for services specified in paragraphs
2149	(6)(c)-(k) may be completed after the purchase is made.
2150	(k) Require quarterly reports by an eligible nonprofit
2151	scholarship-funding organization regarding the overall number of
2152	students participating in the scholarship program, the number of
2153	home education students participating in the scholarship
2154	program, the number of students attending a private school
2155	participating in the scholarship program, the private schools at
2156	which the students are enrolled, and other information the
2157	department deems necessary.
2158	(1) Provide a process to match the direct certification
2159	list with the scholarship application data submitted by any
2160	nonprofit scholarship-funding organization eligible to receive
2161	the 2.5 percent administrative allowance under paragraph
2162	<u>(11) (k).</u>
2163	(m) Contract with an independent entity to provide an
2164	annual evaluation of the program by:
2165	1. Reviewing the school bullying prevention education
2166	program, school climate, and code of student conduct of each
2167	public school from which 10 or more students transferred to
2168	another public school or private school using the Hope
2169	Scholarship or Family Empowerment Scholarship to determine areas
2170	in the school or school district procedures involving reporting,
2171	investigating, and communicating a parent's and student's rights
2172	which are in need of improvement. At a minimum, the review must
2173	include:
ļ	
	Page 75 of 157

604240

Florida Senate - 2021 Bill No. CS for SB 48 PROPOSED COMMITTEE SUBSTITUTE

604240

	576-02188-21		576-02188-21
2203	pursuant to s. 1002.421.	2232	subsection or s. 1002.421, the commissioner may determine that
2204	(b) Provide to the organization department all	2233	the private school is ineligible to participate in the
2205	documentation required for a student's participation, including	2234	scholarship program.
2206	the private school's and student's fee schedules, at least 30	2235	(10)(9) PARENT AND STUDENT RESPONSIBILITIES FOR PROGRAM
2207	days before any quarterly scholarship payment is made for the	2236	PARTICIPATIONA parent who applies for a Family Empowerment
2208	student pursuant to paragraph (12)(f) (11)(f). A student is not	2237	Scholarship is exercising his or her parental option to
2209	eligible to receive a quarterly scholarship payment if the	2238	determine the appropriate placement or the services that best
2210	private school fails to meet this deadline.	2239	meets the needs of his or her child place his or her child in a
2211	(c)1. Annually administer or make provision for students	2240	private school.
2212	participating in the program in grades 3 through 10 to take one	2241	(a) To satisfy or maintain program eligibility, including
2213	of the nationally norm-referenced tests that are identified by	2242	eligibility to receive and spend program payments, the parent
2214	the department pursuant to paragraph $(8)(d)$ $(7)(c)$ or to take	2243	must sign an agreement with the organization and annually submit
2215	the statewide assessments pursuant to s. 1008.22. Students with	2244	a sworn compliance statement to the organization to:
2216	disabilities for whom standardized testing is not appropriate	2245	1. Affirm that the student is enrolled in a program that
2217	are exempt from this requirement. A participating private school	2246	meets regular school attendance requirements as provided in s.
2218	shall report a student's scores to his or her parent. By August	2247	<u>1003.01(13)(b)-(e).</u>
2219	15 of each year, a participating private school must report the	2248	2. Affirm that the program funds are used only for
2220	scores of all participating students to a state university as	2249	authorized purposes serving the student's educational needs, as
2221	described in <u>paragraph (8)(h)</u> s. 1002.395(9)(f) .	2250	described in subsection (6).
2222	2. Administer the statewide assessments pursuant to s.	2251	3. Affirm that the parent is responsible for the education
2223	1008.22 if the private school chooses to offer the statewide	2252	of his or her student by, as applicable:
2224	assessments. A participating private school may choose to offer	2253	a. Requiring the student to take an assessment in
2225	and administer the statewide assessments to all students who	2254	accordance with paragraph (9)(c); or
2226	attend the private school in grades 3 through 10 and must submit	2255	b. Providing an annual evaluation in accordance with s.
2227	a request in writing to the department by March 1 of each year	2256	1002.41(1)(f).
2228	in order to administer the statewide assessments in the	2257	4. Affirm that the student remains in good standing with
2229	subsequent school year.	2258	the provider or school if those options are selected by the
2230		2259	parent The parent must select the private school and apply for
2231	If a private school fails to meet the requirements of this	2260	the admission of his or her student.
	Page 77 of 157		Page 78 of 157
	2/18/2021 1:47:31 PM		2/18/2021 1:47:31 PM

Florida Senate - 2021 Bill No. CS for SB 48

PROPOSED COMMITTEE SUBSTITUTE

	604240		
	576-02188-21		576-02188-21
2261	(b) The parent must request the scholarship at least 60	2290	the parent's attorney in fact to endorse a scholarship warrant.
2262	days before the date of the first scholarship payment.	2291	A participant who fails to comply with this paragraph forfeits
2263	(c) The parent must inform the applicable school district	2292	the scholarship.
2264	when the parent withdraws his or her student from a public	2293	(f)(i) The parent must annually renew participation in the
2265	school to attend an eligible private school.	2294	program by the date established and in a format determined by
2266	(d) Any student participating in the program must remain in	2295	the organization department pursuant to paragraph (7)(e). \underline{A}
2267	attendance throughout the school year unless excused by the	2296	student whose participation in the program is not renewed may
2268	school for illness or other good cause.	2297	continue to spend scholarship funds that are in his or her
2269	(c) (c) If Before enrolling in a private school, a student	2298	account from prior years unless the account must be closed
2270	and his or her parent or guardian must meet with the private	2299	pursuant to paragraph (4)(b).
2271	school's principal or the principal's designee to review the	2300	(g) The parent is responsible for procuring the services
2272	school's academic programs and policies, customized educational	2301	necessary to educate the student. If a parent does not procure
2273	programs, code of student conduct, and attendance policies.	2302	the necessary educational services for the student and the
2274	(d) (f) The parent shall ensure that \underline{a} the student	2303	student's account has been inactive for 2 consecutive fiscal
2275	participating in the scholarship program and enrolled in a	2304	years, the student is ineligible and the student's account must
2276	private school takes the norm-referenced assessment offered by	2305	be closed pursuant to paragraph (4)(b).
2277	the private school. The parent may also choose to have the	2306	(h) The parent is responsible for all eligible expenses in
2278	student participate in the statewide assessments pursuant to	2307	excess of the Family Empowerment Scholarship.
2279	paragraph (9)(c) (6)(b).	2308	(i) The parent may not transfer any prepaid college plan or
2280	(e) (g) If the parent requests that the student	2309	college savings plan funds contributed pursuant to paragraph
2281	participating in the program take all statewide assessments	2310	(6) (e) to another beneficiary while the plan contains funds
2282	required pursuant to s. 1008.22, the parent is responsible for	2311	contributed pursuant to this section.
2283	transporting the student to the assessment site designated by	2312	(j) The parent may not receive a payment, refund, or rebate
2284	the school district.	2313	from an approved provider of any services under this program.
2285	(h) Upon receipt of a scholarship warrant, the parent to	2314	
2286	whom the warrant is issued must restrictively endorse the	2315	A participant who fails to comply with this subsection forfeits
2287	warrant to the private school for deposit into the private	2316	the Family Empowerment Scholarship.
2288	school's account. The parent may not designate any entity or	2317	(11) (10) OBLIGATIONS OF ELIGIBLE SCHOLARSHIP-FUNDING
2289	individual associated with the participating private school as	2318	ORGANIZATIONSAn eligible nonprofit scholarship-funding
	Page 79 of 157		Page 80 of 157
	2/18/2021 1:47:31 PM		2/18/2021 1:47:31 PM

604240

576-02188-21

	576-02188-21
2348	3., the owner or operator must electronically file a complete
2349	set of fingerprints with the Department of Law Enforcement. Upon
2350	submission of fingerprints for this purpose, the eligible
2351	nonprofit scholarship-funding organization shall request that
2352	the Department of Law Enforcement forward the fingerprints to
2353	the Federal Bureau of Investigation for level 2 screening, and
2354	the fingerprints must be retained by the Department of Law
2355	Enforcement under subparagraph 3.
2356	3. Fingerprints submitted to the Department of Law
2357	Enforcement as required by this paragraph must be retained by
2358	the Department of Law Enforcement in a manner approved by rule
2359	and entered in the statewide automated biometric identification
2360	system authorized by s. 943.05(2)(b). The fingerprints must
2361	continue to be available for all purposes and uses authorized
2362	for arrest fingerprints entered in the statewide automated
2363	biometric identification system pursuant to s. 943.051.
2364	4. The Department of Law Enforcement shall search all
2365	arrest fingerprints received under s. 943.051 against the
2366	fingerprints retained in the statewide automated biometric
2367	identification system under subparagraph 3. Any arrest record
2368	that is identified with an owner's or operator's fingerprints
2369	must be reported to the Department of Education. The Department
2370	of Education shall participate in this search process by paying
2371	an annual fee to the Department of Law Enforcement and by
2372	informing the Department of Law Enforcement of any change in the
2373	employment, engagement, or association status of the owners or
2374	operators whose fingerprints are retained under subparagraph 3.
2375	The Department of Law Enforcement shall adopt a rule setting the
2376	amount of the annual fee to be imposed upon the Department of
1	D 00 5 155
	Page 82 of 157

2/18/2021 1:47:31 PM

604240

	576-02188-21
2319	organization:
2320	(a) Must comply with the antidiscrimination provisions of
2321	42 U.S.C. s. 2000d.
2322	(b) Must comply with the following background check
2323	requirements:
2324	1. All owners and operators as defined in subparagraph
2325	(2) (k)1., before employment or engagement to provide services,
2326	are subject to a level 2 background screening as provided under
2327	chapter 435. The fingerprints for the background screening must
2328	be electronically submitted to the Department of Law Enforcement
2329	and can be taken by an authorized law enforcement agency or by
2330	an employee of the eligible nonprofit scholarship-funding
2331	organization or a private company who is trained to take
2332	fingerprints. However, the complete set of fingerprints of an
2333	$\underline{\mbox{owner}\ \mbox{or}\ \mbox{operator}\ \mbox{may not}\ \mbox{be taken by the owner or operator. The}}$
2334	results of the state and national criminal history check must be
2335	provided to the Department of Education for screening under
2336	chapter 435. The cost of the background screening may be borne
2337	by the eligible nonprofit scholarship-funding organization or
2338	the owner or operator.
2339	2. Every 5 years following employment or engagement to
2340	provide services or association with an eligible nonprofit
2341	scholarship-funding organization, each owner or operator must
2342	meet level 2 screening standards as described in s. 435.04, at
2343	which time the nonprofit scholarship-funding organization shall
2344	request the Department of Law Enforcement to forward the
2345	fingerprints to the Federal Bureau of Investigation for level 2
2346	screening. If the fingerprints of an owner or operator are not
2347	retained by the Department of Law Enforcement under subparagraph
	Page 81 of 157
	raye of OI 137

2377

2378

2379

2380

2381

2382

2383

2384

2385

2386

2387

2388

2389

2390

2391

2392

2393

2394

2395

2396

2397

2398

2399

2400

2401

2402

2403

2404

2405

Florida Senate - 2021 Bill No. CS for SB 48 PROPOSED COMMITTEE SUBSTITUTE



576-02188-21
Education for performing these services and establishing the
procedures for the retention of owner or operator fingerprints
and the dissemination of search results. The fee may be borne by
the owner or operator of the nonprofit scholarship-funding
organization.
5. A nonprofit scholarship-funding organization whose owner
or operator fails the level 2 background screening is not
eligible to provide scholarships under this section.
6. A nonprofit scholarship-funding organization whose owner
or operator in the last 7 years has filed for personal
bankruptcy or corporate bankruptcy in a corporation of which he
or she owned more than 20 percent is not eligible to provide
scholarships under this section.
7. In addition to the offenses listed in s. 435.04, a
person required to undergo background screening pursuant to this
part or authorizing statutes may not have an arrest awaiting
final disposition for, must not have been found guilty of, or
entered a plea of nolo contendere to, regardless of
adjudication, and must not have been adjudicated delinquent, and
the record must not have been sealed or expunged for, any of the
following offenses or any similar offense of another
jurisdiction:
a. Any authorizing statutes, if the offense was a felony.
b. This chapter, if the offense was a felony.
c. Section 409.920, relating to Medicaid provider fraud.
d. Section 409.9201, relating to Medicaid fraud.
e. Section 741.28, relating to domestic violence.
f. Section 817.034, relating to fraudulent acts through
mail, wire, radio, electromagnetic, photoelectronic, or
Page 83 of 157

604240

Pa

2/18/2021 1:47:31 PM

576-02188-21 2406 photooptical systems. 2407 g. Section 817.234, relating to false and fraudulent 2408 insurance claims. 2409 h. Section 817.505, relating to patient brokering. 2410 i. Section 817.568, relating to criminal use of personal 2411 identification information. 2412 j. Section 817.60, relating to obtaining a credit card 2413 through fraudulent means. 2414 k. Section 817.61, relating to fraudulent use of credit 2415 cards, if the offense was a felony. 2416 1. Section 831.01, relating to forgery. 2417 m. Section 831.02, relating to uttering forged instruments. 2418 n. Section 831.07, relating to forging bank bills, checks, 2419 drafts, or promissory notes. 2420 o. Section 831.09, relating to uttering forged bank bills, 2421 checks, drafts, or promissory notes. 2422 p. Section 831.30, relating to fraud in obtaining medicinal 2423 drugs. 2424 q. Section 831.31, relating to the sale, manufacture, 2425 delivery, or possession with the intent to sell, manufacture, or 2426 deliver any counterfeit controlled substance, if the offense was 2427 a felony. 2428 (c) May not have an owner or operator who owns or operates 2429 an eligible private school that is participating in the 2430 scholarship program. 2431 (d) Shall establish and maintain separate accounts for each 2432 eligible student. For each account, the organization must 2433 maintain a record of accrued interest that is retained in the 2434 student's account and available only for authorized program

Page 84 of 157

2/18/2021 1:47:31 PM

604240

	576-02188-21
2464	expenses.
2465	b. Must participate in a joint review of the agreed-upon
2466	procedures and guidelines under sub-subparagraph a., by February
2467	of each biennium, if the scholarship-funding organization
2468	provided more than \$250,000 in scholarship funds to an eligible
2469	private school under this chapter during the state fiscal year
2470	preceding the biennial review. If the procedures and guidelines
2471	are revised, the revisions must be provided to private schools
2472	and the Commissioner of Education by March 15 of the year in
2473	which the revisions were completed. The revised agreed-upon
2474	procedures take effect the subsequent school year.
2475	c. Must monitor the compliance of a private school with s.
2476	1002.421(1)(q) if the scholarship-funding organization provided
2477	the majority of the scholarship funding to the school. For each
2478	private school subject to s. 1002.421(1)(q), the appropriate
2479	scholarship-funding organization shall annually notify the
2480	Commissioner of Education by October 30 of:
2481	(I) A private school's failure to submit a report required
2482	under s. 1002.421(1)(q); or
2483	(II) Any material exceptions set forth in the report
2484	required under s. 1002.421(1)(q).
2485	2. Must seek input from the accrediting associations that
2486	are members of the Florida Association of Academic Nonpublic
2487	Schools and the Department of Education when conducting a joint
2488	review of the procedures and guidelines under sub-subparagraph
2489	<u>1.b.</u>
2490	(h) Must establish a date by which the parent of a
2491	participating student must confirm continuing participation in
2492	the program.
	Page 86 of 157
	raye ou or ion

604240

	576-02188-21
2435	expenditures.
2436	(e) May not restrict or reserve scholarships for use at a
2437	particular private school.
2438	(f) Must provide to the Auditor General and the Department
2439	of Education a report on the results of an annual financial
2440	audit of its accounts and records conducted by an independent
2441	certified public accountant in accordance with auditing
2442	standards generally accepted in the United States, government
2443	auditing standards, and rules promulgated by the Auditor
2444	General. The audit report must include a report on financial
2445	statements presented in accordance with generally accepted
2446	accounting principles. Audit reports must be provided to the
2447	Auditor General and the Department of Education within 180 days
2448	after completion of the eligible nonprofit scholarship-funding
2449	organization's fiscal year. The Auditor General shall review all
2450	audit reports submitted pursuant to this paragraph. The Auditor
2451	General shall request any significant items that were omitted in
2452	violation of a rule adopted by the Auditor General. The items
2453	must be provided within 45 days after the date of the request.
2454	If the scholarship-funding organization does not comply with the
2455	Auditor General's request, the Auditor General shall notify the
2456	Legislative Auditing Committee.
2457	(g)1.a. Must use agreed-upon procedures that uniformly
2458	apply to all private schools and determine, at a minimum,
2459	whether the private school has been verified as eligible by the
2460	Department of Education under s. 1002.421; has an adequate
2461	accounting system, system of financial controls, and process for
2462	deposit and classification of scholarship funds; and has
2463	properly expended scholarship funds for education-related
ļ	
	Page 85 of 157

PROPOSED COMMITTEE SUBSTITUTE



576-02188-21 scholarship if the student's account has been inactive for 2 2522 2523 fiscal years and the student's account has been closed pursuant 2524 to paragraph (4)(b). 2525 (o) Must allow a student who meets the requirements of 2526 subparagraph (3)(a)2. or a dependent child of a parent who is a 2527 member of the United States Armed Forces to apply for a 2528 scholarship at any time. 2529 (p) (d) Must, in a timely manner, submit any information 2530 requested by the department relating to the scholarship under 2531 this section. 2532 (q) Must establish a date by which the parent of a 2533 participating student must confirm continuing participation in 2534 the program. 2535 (r) Must prepare and submit quarterly reports to the 2536 department pursuant to paragraph (8)(k). 2537 (s) (c) Must notify the department about any violation of 2538 this section by a parent or a private school. 2539 (12) (11) SCHOLARSHIP FUNDING AND PAYMENT.-For the purposes 2540 of this subsection, the term "student FTE" refers to how 2541 participating students are calculated for the purposes of the 2542 scholarship program allocation, which is equal to four quarterly 2543 scholarship payments. 2544 (a) The scholarship is established for up to 175,000 18,000 2545 student FTE for students annually beginning in the 2021-2022 2019-2020 school year. A student who received a Florida Tax 2546 2547 Credit Scholarship or a Hope Scholarship in the 2020-2021 school 2548 year and who meets the eligibility requirements in subsection 2549 (3) for the 2021-2022 school year is eligible for a Family 2550 Empowerment Scholarship in the 2021-2022 school year. Beginning Page 88 of 157

2/18/2021 1:47:31 PM

604240

576-02188-21

2493 (i) (a) Shall verify the household income level of students 2494 pursuant to subparagraph (3) (a) 1. and submit the verified list 2495 of students and related documentation to the department. 2496 (j) (b) Shall award initial and renewal scholarships to 2497 eligible students in priority order pursuant to subsection (3) 2498 and notify parents of their receipt of a scholarship paragraph 2499 (3) (d). The eligible nonprofit scholarship-funding organization 2500 shall implement the deadlines established by the department 2501 pursuant to paragraphs (7) (d) and (e). 2502 (k) (c) May, from eligible contributions received pursuant 2503 to s. 1002.395(6)(j)1., use an amount not to exceed 2.5 1 2504 percent of the total amount of all scholarships awarded under 2505 this section for administrative expenses associated with 2506 performing functions under this section, if the organization has 2507 operated as an eligible nonprofit scholarship-funding 2508 organization for at least the preceding 3 fiscal years and did 2509 not have any findings of material weakness or material 2510 noncompliance in its most recent audit performed pursuant to paragraph (f). Such administrative expense amount is considered 2511 2512 within the 3 percent limit on the total amount an organization 2513 may use to administer scholarships under this chapter. 2514 (1) Must verify qualifying educational expenditures 2515 pursuant to the requirement of paragraph (8) (j) and must request 2516 the return of any funds used for unauthorized purposes. 2517 (m) Must return any remaining program funds to the 2518 department pursuant to paragraph (4)(b). 2519 (n) Must document each scholarship student's eligibility 2520 pursuant to subsection (3) for a fiscal year before granting a 2521 scholarship for that fiscal year. A student is ineligible for a Page 87 of 157

Page

604240

576-02188-21

2580	whichever is less. The amount of any assessment fee required by
2581	the participating private school may be paid from the total
2582	amount of the scholarship.
2583	(d) At the time of each Florida Education Finance Program
2584	student membership survey, the scholarship-funding organization
2585	shall report to the department student enrollment, student FTE,
2586	and total award amounts by county, delineated by the FEFP
2587	program, and grade for The school district shall report all
2588	students who are <u>participating in</u> attending a private school
2589	under this program. The students attending private schools on
2590	Family Empowerment Scholarships shall be reported separately
2591	from other students reported for purposes of the Florida
2592	Education Finance Program.
2593	(e) <u>Upon</u> Following notification <u>from the organization</u> on
2594	July 1, September 1, December 1, and or February 1 that an
2595	application has been approved for the program of the number of
2596	program participants , the department shall verify that the
2597	student is not prohibited from receiving a scholarship pursuant
2598	to subsection (5). The organization must provide the department
2599	with the documentation necessary to verify the student's
2600	participation transfer, from general revenue funds only, the
2601	amount calculated pursuant to paragraph (b) to a separate
2602	account for the scholarship program for quarterly disbursement
2603	to parents of participating students. For a student exiting a
2604	Department of Juvenile Justice commitment program who chooses to
2605	participate in the scholarship program, the amount of the Family
2606	Empowerment Scholarship calculated pursuant to paragraph (b)
2607	must be transferred from the school district in which the
2608	student last attended a public school before commitment to the
I	
	Page 90 of 157

2/18/2021 1:47:31 PM

604240

576-02188-21

2551	in the <u>2022-2023</u> 2020-2021 school year, <u>and each year</u>
2552	thereafter, the maximum number of student FTE students
2553	participating in the scholarship program under this section
2554	shall annually increase by 1.0 percent of the state's total
2555	public school student enrollment.
2556	(b) The scholarship amount provided to a student for any
2557	single school year shall be for tuition and fees for an eligible
2558	private school, not to exceed annual limits, which shall be
2559	determined in accordance with this paragraph. The calculated
2560	scholarship amount for a student participating in the program
2561	must to attend an eligible private school shall be based upon
2562	the grade level and school district in which the student was
2563	assigned as $\underline{97.5}$ $\underline{95}$ percent of the funds per unweighted full-
2564	time equivalent in the Florida Education Finance Program for a
2565	student in the basic program established pursuant to s.
2566	1011.62(1)(c)1., plus a per-full-time equivalent share of funds
2567	for all categorical programs, as provided in the General
2568	Appropriations Act except for the Exceptional Student Education
2569	Guaranteed Allocation.
2570	(c) As an alternative, a student who is eligible for a
2571	Family Empowerment Scholarship is eligible for a transportation
2572	award limited to \$750 annually necessary to meet the student's
2573	educational needs under this section, if the student enrolls in
2574	a Florida public school that is outside the school district in
2575	which the student resides or is enrolled in a lab school as
2576	defined in s. 1002.32. These students do not count against the
2577	175,000 student FTE cap established in paragraph (a) The amount
2578	of the Family Empowerment Scholarship shall be the calculated
2579	amount or the amount of the private school's tuition and fees,

Page 89 of 157

604240

576-02188-21

	576-02108-21
2638	(h) The organization may develop a system for payment of
2639	benefits by funds transfer, including, but not limited to, debit
2640	cards, electronic payment cards, or any other means of payment
2641	that the department deems to be commercially viable or cost-
2642	effective. A student's scholarship award may not be reduced for
2643	debit card or electronic payment fees. Commodities or services
2644	related to the development of such a system must be procured by
2645	competitive solicitation unless they are purchased from a state
2646	term contract pursuant to s. 287.056.
2647	(i) Moneys received pursuant to this section do not
2648	constitute taxable income to the qualified student or parent of
2649	the qualified student.
2650	(13) OBLIGATIONS OF THE AUDITOR GENERAL
2651	(a) At least once every 3 years, the Auditor General shall
2652	conduct an operational audit of accounts and records of each
2653	organization that participates in the program. As part of this
2654	audit, the Auditor General shall verify, at a minimum, the total
2655	number of students served and the eligibility of reimbursements
2656	made by the organization and transmit that information to the
2657	department. The Auditor General shall provide the commissioner
2658	with a copy of each annual operational audit performed pursuant
2659	to this subsection within 10 days after the audit is finalized.
2660	(b) The Auditor General shall notify the department of any
2661	organization that fails to comply with a request for
2662	information.
2663	(14) NONPROFIT SCHOLARSHIP-FUNDING ORGANIZATIONS;
2664	APPLICATIONIn order to participate in the scholarship program
2665	created under this section, a charitable organization that seeks
2666	to be a nonprofit scholarship-funding organization shall submit
1	

Page 92 of 157

2/18/2021 1:47:31 PM

604240

576-02188-21

2609	Department of Juvenile Justice. When a student enters the
2610	scholarship program, the department must receive all
2611	documentation required for the student's participation,
2612	including the private school's and the student's fee schedules,
2613	at least 30 days before the first quarterly scholarship payment
2614	is made for the student.
2615	(f) Upon verification, the department shall release the
2616	student's scholarship funds to the organization, to be deposited
2617	into the student's account notification by the department that
2618	it has received the documentation required under paragraph (e) $_{r}$
2619	the Chief Financial Officer shall make scholarship payments in
2620	four equal amounts no later than September 1, November 1,
2621	February 1, and April 1 of each school year in which the
2622	scholarship is in force. The initial payment shall be made after
2623	department verification of admission acceptance, and subsequent
2624	payments shall be made upon verification of continued enrollment
2625	and attendance at the private school. Payment must be by
2626	individual warrant made payable to the student's parent and
2627	mailed by the department to the private school of the parent's
2628	choice, and the parent shall restrictively endorse the warrant
2629	to the private school for deposit into the account of the
2630	private school.
2631	(g) Accrued interest in the student's account is in
2632	addition to, and not part of, the awarded funds. Program funds
2633	include both the awarded funds and accrued interest Subsequent
2634	to each scholarship payment, the department shall request from
2635	the Department of Financial Services a sample of endorsed
2636	warrants to review and confirm compliance with endorsement
2637	requirements.
1	

Page 91 of 157

Florida Senate - 2021 Bill No. CS for SB 48

604240		
	576-02188-21	
2667	an application for initial approval or renewal to the Office of	
2668	Independent Education and Parental Choice no later than	
2669	September 1 of each year before the school year for which the	
2670	organization intends to offer scholarships.	
2671	(a) An application for initial approval must include:	
2672	1. A copy of the organization's incorporation documents and	
2673	registration with the Division of Corporations of the Department	
2674	of State.	
2675	2. A copy of the organization's Internal Revenue Service	
2676	determination letter as an s. 501(c)(3) not-for-profit	
2677	organization.	
2678	3. A description of the organization's financial plan that	
2679	demonstrates sufficient funds to operate throughout the school	
2680	year.	
2681	4. A description of the geographic region that the	
2682	organization intends to serve and an analysis of the demand and	
2683	unmet need for eligible students in that area.	
2684	5. The organization's organizational chart.	
2685	6. A description of the criteria and methodology that the	
2686	organization will use to evaluate scholarship eligibility.	
2687	7. A description of the application process, including	
2688	deadlines and any associated fees.	
2689	8. A description of the deadlines for attendance	
2690	verification and scholarship payments.	
2691	9. A copy of the organization's policies on conflict of	
2692	interest and whistleblowers.	
2693	10. A copy of a surety bond or letter of credit to secure	
2694	the faithful performance of the obligations of the eligible	
2695	nonprofit scholarship-funding organization in accordance with	
	Page 93 of 157	

2/18/2021 1:47:31 PM

	576-02188-21
2696	this section in an amount equal to 25 percent of the scholarship
2697	funds anticipated for each school year or \$100,000, whichever is
2698	greater. The surety bond or letter of credit must specify that
2699	any claim against the bond or letter of credit may be made only
2700	by an eligible nonprofit scholarship-funding organization to
2701	provide scholarships to and on behalf of students who would have
2702	had scholarships funded if it were not for the diversion of
2703	funds giving rise to the claim against the bond or letter of
2704	credit.
2705	(b) In addition to the information required by
2706	subparagraphs (a)110., an application for renewal must
2707	include:
2708	1. A single surety bond or letter of credit to secure the
2709	faithful performance of the obligations of the eligible
2710	nonprofit scholarship-funding organization in accordance with
2711	this chapter equal to the amount of undisbursed funds held by
2712	the organization based on the annual report submitted pursuant
2713	to paragraph (11)(r). The amount of the surety bond or letter of
2714	credit must be at least \$100,000, but not more than \$25 million.
2715	The surety bond or letter of credit must specify that any claim
2716	against the bond or letter of credit may be made only by an
2717	eligible nonprofit scholarship-funding organization to provide
2718	scholarships to and on behalf of students who would have had
2719	scholarships funded if it were not for the diversion of funds
2720	giving rise to the claim against the bond or letter of credit.
2721	2. The organization's completed Internal Revenue Service
2722	Form 990 submitted no later than November 30 of the year before
2723	the school year that the organization intends to offer the
2724	scholarships, notwithstanding the September 1 application
I	D 04 C 157
	Page 94 of 157

2725

2726

2727

2728

2729

2730

2731

2732

2733

2734

2735

2736

2737

2738

2739

2740

2741

2742

2743

2744

2745

2746

2747

2748

2749

2750

2751

2752

2753

604240

604240

576-02188-21	576-02188-21		
deadline.	2754 State Board of Education disapproves the organization's		
3. A copy of the statutorily required audit to the	2755 application, it shall provide the organization with a written		
Department of Education and Auditor General.	2756 explanation of that determination. The State Board of		
4. An annual report that includes:	2757 Education's action is not subject to chapter 120.		
a. The number of students who completed applications, by	2758 (e) If the State Board of Education disapproves the renewal		
county and by grade.	2759 of a nonprofit scholarship-funding organization, the		
b. The number of students who were approved for	2760 organization must notify the affected eligible students and		
scholarships, by county and by grade.	2761 parents of the decision within 15 days after disapproval. An		
c. The number of students who received funding for	2762 eligible student affected by the disapproval of an		
scholarships within each funding category, by county and by	2763 organization's participation remains eligible under this section		
grade.	2764 until the end of the school year in which the organization was		
d. The amount of funds received, the amount of funds	2765 disapproved. The student must apply and be accepted by another		
distributed in scholarships, and an accounting of remaining	2766 eligible nonprofit scholarship-funding organization for the		
funds and the obligation of those funds.	2767 upcoming school year. The student must be given priority in		
e. A detailed accounting of how the organization spent the	2768 accordance with paragraph (3)(d).		
administrative funds allowable under paragraph (11)(k).	(f) All remaining eligible student accounts with funds held		
(c) In consultation with the Department of Revenue and the	2770 by a nonprofit scholarship-funding organization that is		
Chief Financial Officer, the Office of Independent Education and	2771 disapproved for participation must be transferred to the		
Parental Choice shall review the application. The Department of	2772 student's account established at the eligible nonprofit		
Education shall notify the organization in writing of any	2773 scholarship-funding organization accepting the student. All		
deficiencies within 30 days after receipt of the application and	2774 transferred funds must be deposited by each eligible nonprofit		
allow the organization 30 days to correct any deficiencies.	2775 scholarship-funding organization receiving such funds into the		
(d) Within 30 days after receipt of the finalized	2776 student's scholarship account. All other remaining funds must be		
application by the Office of Independent Education and Parental	2777 transferred to the department. All transferred amounts received		
Choice, the Commissioner of Education shall recommend approval	2778 by any eligible nonprofit scholarship-funding organization must		
or disapproval of the application to the State Board of	2779 be separately disclosed in the annual financial audit required		
Education. The State Board of Education shall consider the	2780 <u>under subsection (11).</u>		
application and recommendation at the next scheduled meeting,	2781 (g) A nonprofit scholarship-funding organization is a		
adhering to appropriate meeting notice requirements. If the	2782 renewing organization if it was approved by the State Board of		
Page 95 of 157	Page 96 of 157		
Page 95 of 157	Page 96 OI 157		

2/18/2021 1:47:31 PM

Florida Senate - 2021 Bill No. CS for SB 48 PROPOSED COMMITTEE SUBSTITUTE



576-02188-21 2783 Education for the 2021-2022 fiscal year or after and maintains 2784 continuous approval and participation in the program. An 2785 organization that chooses not to participate for 1 year or more 2786 or is disapproved to participate for 1 year or more must submit 2787 an application for initial approval in order to participate in 2788 the program again. 2789 (h) The State Board of Education shall adopt rules 2790 providing guidelines for receiving, reviewing, and approving 2791 applications for new and renewing nonprofit scholarship-funding 2792 organizations. The rules must include a process for compiling 2793 input and recommendations from the Chief Financial Officer, the 2794 Department of Revenue, and the Department of Education. The 2795 rules must also require that the nonprofit scholarship-funding 2796 organization make a brief presentation to assist the State Board 2797 of Education in its decision. 2798 (i) A state university or an independent college or 2799 university that is eligible to participate in the William L. 2800 Boyd, IV, Effective Access to Student Education Grant Program, 2801 is located and chartered in this state, is not for profit, and 2802 is accredited by the Commission on Colleges of the Southern 2803 Association of Colleges and Schools is exempt from the initial 2804 or renewal application process, but must file a registration 2805 notice with the Department of Education to be an eligible 2806 nonprofit scholarship-funding organization. The State Board of 2807 Education shall adopt rules that identify the procedure for 2808 filing the registration notice with the department. The rules 2809 must identify appropriate reporting requirements for fiscal, 2810 programmatic, and performance accountability purposes consistent 2811 with this section, but may not exceed the requirements for Page 97 of 157

604240

F

2/18/2021 1:47:31 PM

576-02188-21 eligible nonprofit scholarship-funding organizations for 2812 2813 charitable organizations. 2814 (15) (12) LIABILITY.-No liability shall arise on the part of 2815 the state based on the award or use of a Family Empowerment 2816 Scholarship. 2817 (16) (13) SCOPE OF AUTHORITY.-The inclusion of eligible 2818 private schools and private providers within the options 2819 available to Florida public school students does not expand the 2820 regulatory authority of the state, its officers, or any school 2821 district to impose any additional regulation of private schools 2822 beyond those reasonably necessary to enforce requirements 2823 expressly set forth in this section. 2824 (17) (14) RULES. - The State Board of Education shall adopt 2825 rules pursuant to ss. 120.536(1) and 120.54 to administer this 2826 section. The state board rules must include a requirement that the department work collaboratively with an approved 2827 2828 scholarship-funding organization to expedite the process for the 2829 verification and reporting obligations specified under 2830 subsection (11) (10). 2831 (15) IMPLEMENTATION SCHEDULE FOR THE 2019-2020 SCHOOL 2832 YEAR .- Notwithstanding the provisions of this section related to 2833 notification requirements and eligibility timelines, for the 2834 2019-2020 school vear: 2835 (a) A student is cligible for a Family Empowerment 2836 Scholarship under this section if the student's parent has 2837 obtained acceptance of the student's admission to a private 2838 school that is cliqible for the program under subsection (8), 2839 and the parent has requested a scholarship from the Department 2840 of Education no later than August 15, 2019. The request must be

Page 98 of 157

Florida Senate - 2021 Bill No. CS for SB 48

PROPOSED COMMITTEE SUBSTITUTE

604240

576-02188-21			1	576-02188-21	
2841	communicated directly to the department in a manner that creates		2870	from taxation.	
2842	a written or electronic record of the request and the date of		2871	3. Ensuring that all parents, regardless of means, may	
2843	receipt of the request.		2872	exercise and enjoy their basic right to educate their children	
2844	(b) The department shall expedite the publication of		2873	as they see fit is a valid public purpose that the Legislature	
2845	information relevant to the Family Empowerment Scholarship		2874	may promote using its sovereign power to determine subjects of	
2846	Program on the department's website, including, but not limited		2875	taxation and exemptions from taxation.	
2847	to, the eligibility criteria for students to qualify for the		2876	4. Expanding educational opportunities and the healthy	
2848	scholarship under this section and how parents may request the		2877	competition they promote are critical to improving the quality	
2849	scholarship. The department must immediately notify the school		2878	of education in the state and to ensuring that all children	
2850	district of the parent's intent upon receipt of the parent's		2879	receive the high-quality education to which they are entitled.	
2851	request.		2880	(b) The purpose of this section is to:	
2852	(c) Upon notification by the department that it has		2881	1. Enable taxpayers to designate portions of certain tax	
2853	received the documentation required under paragraph (10)(a), the		2882	payments as make private, voluntary contributions to K-12	
2854	Chief Financial Officer shall make the first quarter payment of		2883	education funding to nonprofit scholarship-funding organizations	
2855	scholarships no later than October 1, 2019.		2884	in order to promote the general welfare.	
2856			2885	2. Provide taxpayers who wish to help parents with limited	
2857	This subsection shall expire June 30, 2020.		2886	resources exercise their basic right to educate their children	
2858	Section 20. Section 1002.395, Florida Statutes, is amended		2887	as they see fit with a means to do so.	
2859	to read:		2888	3. Promote the general welfare by expanding educational	
2860	1002.395 Florida K-12 Education Funding Tax Credit		2889	opportunities for children of families that have limited	
2861	Scholarship Program		2890	financial resources.	
2862	(1) FINDINGS AND PURPOSE		2891	4. Enable children in this state to achieve a greater level	
2863	(a) The Legislature finds that:		2892	of excellence in their education.	
2864	1. It has the inherent power to determine subjects of		2893	3.5. Improve the quality of education in this state, both	
2865	taxation for general or particular public purposes.		2894	by expanding educational opportunities for children and by	
2866	2. Expanding educational opportunities and improving the		2895	creating incentives for schools to achieve excellence.	
2867	quality of educational services within the state are valid		2896	(c) The purpose of this section is not to prescribe the	
2868	public purposes that the Legislature may promote using its		2897	standards or curriculum for private schools. A private school	
2869	sovereign power to determine subjects of taxation and exemptions		2898	retains the authority to determine its own standards and	
	Page 99 of 157			Page 100 of 157	
	2/18/2021 1:47:31 PM		2/18/2021 1:47:31 PM		

604240

Florida Senate - 2021 Bill No. CS for SB 48

PROPOSED COMMITTEE SUBSTITUTE

604240

576-02188-21

2928	Boyd, IV, Effective Access to Student Education Grant Program,
2929	located and chartered in this state, is not for profit, and is
2930	accredited by the Commission on Colleges of the Southern
2931	Association of Colleges and Schools; or is a charitable
2932	organization that:
2933	1. Is exempt from federal income tax pursuant to s.
2934	501(c)(3) of the Internal Revenue Code;
2935	2. Is a Florida entity formed under chapter 605, chapter
2936	607, or chapter 617 and whose principal office is located in the
2937	state; and
2938	3. Complies with subsections (6) and (15).
2939	(g) "Eligible private school" means a private school, as
2940	defined in s. 1002.01(2), located in Florida which offers an
2941	education to students in any grades K-12 and that meets the
2942	requirements in subsection (8).
2943	(h) "Household income" has the same meaning as the term
2944	"income" as defined in the Income Eligibility Guidelines for
2945	free and reduced price meals under the National School Lunch
2946	Program in 7 C.F.R. part 210 as published in the Federal
2947	Register by the United States Department of Agriculture.
2948	(i) "Owner or operator" includes:
2949	1. An owner, president, officer, or director of an eligible
2950	nonprofit scholarship-funding organization or a person with
2951	equivalent decisionmaking authority over an eligible nonprofit
2952	scholarship-funding organization.
2953	2. An owner, operator, superintendent, or principal of an
2954	eligible private school or a person with equivalent
2955	decisionmaking authority over an eligible private school.
2956	(j) "Tax credit cap amount" means the maximum annual tax
'	

604240

	576-02188-21
2899	curriculum.
2900	(2) DEFINITIONSAs used in this section, the term:
2901	(a) "Annual tax credit amount" means, for any state fiscal
2902	year, the sum of the amount of tax credits approved under
2903	paragraph (5)(b), including tax credits to be taken under s.
2904	220.1875 or s. 624.51055, which are approved for a taxpayer
2905	whose taxable year begins on or after January 1 of the calendar
2906	year preceding the start of the applicable state fiscal year.
2907	(b) "Department" means the Department of Revenue.
2908	(c) "Direct certification list" means the certified list of
2909	children who qualify for the food assistance program, the
2910	Temporary Assistance to Needy Families Program, or the Food
2911	Distribution Program on Indian Reservations provided to the
2912	Department of Education by the Department of Children and
2913	Families.
2914	(b) (d) "Division" means the Division of Alcoholic Beverages
2915	and Tobacco of the Department of Business and Professional
2916	Regulation.
2917	(c) (e) "Eligible contribution" means the taxes, or a
2918	portion thereof, remitted by the taxpayer to the department or
2919	the division which the taxpayer elects to designate for K-12
2920	education funding a monetary contribution from a taxpayer,
2921	subject to the restrictions provided in this section, to an
2922	eligible nonprofit scholarship-funding organization. The
2923	taxpayer making the contribution may not designate a specific
2924	child as the beneficiary of the contribution.
2925	(f) "Eligible nonprofit scholarship-funding organization"
2926	means a state university; or an independent college or
2927	university that is eligible to participate in the William L.
I	Page 101 of 157

2/18/2021 1:47:31 PM

Page 102 of 157

2957

2958

2959

2960

2961

2962

2963

2964 2965

2966

2967

2968

2969

2970 2971

2972

2973

2974

2975

2976 2977

2978

2979

2980

2981

2982

2983

2984

2985

604240

Florida Senate - 2021 Bill No. CS for SB 48

PROPOSED COMMITTEE SUBSTITUTE

604240

576-02188-21			576-02188-21
eredit amount that the department may approve for a state fiscal		2986	the student resides in the same household as the sibling.
year.		2987	(4) SCHOLARSHIP PROHIBITIONSA student is not eligible for
(k) "Unweighted FTE funding amount" means the statewide		2988	a scholarship while he or she is:
average total funds per unweighted full-time equivalent funding		2989	(a) Enrolled in a school operating for the purpose of
amount that is incorporated by reference in the General		2990	providing educational services to youth in Department of
Appropriations Act, or any subsequent special appropriations		2991	Juvenile Justice commitment programs;
act, for the applicable state fiscal year.		2992	(b) Receiving a scholarship from another eligible nonprofit
(3) PROCRAM; INITIAL SCHOLARSHIP ELICIBILITY		2993	scholarship-funding organization under this section;
(a) The Florida Tax Credit Scholarship Program is		2994	(c) Receiving an educational scholarship pursuant to
established.		2995	chapter 1002;
(b) A student is eligible for a Florida tax credit		2996	(d) Participating in a home education program as defined in
scholarship under this section if the student meets one or more		2997	s. 1002.01(1);
of the following criteria:		2998	(c) Participating in a private tutoring program pursuant to
1. The student is on the direct certification list or the		2999	s. 1002.43;
student's household income level does not exceed 260 percent of		3000	(f) Participating in a virtual school, correspondence
the federal poverty level; or		3001	school, or distance learning program that receives state funding
2. The student is currently placed, or during the previous		3002	pursuant to the student's participation unless the participation
state fiscal year was placed, in foster care or in out-of-home		3003	is limited to no more than two courses per school year; or
care as defined in s. 39.01.		3004	(g) Enrolled in the Florida School for the Deaf and the
		3005	Blind.
Priority must be given to a student whose household income level		3006	(5) K-12 EDUCATION SCHOLARSHIP FUNDING TAX CREDITS;
does not exceed 185 percent of the federal poverty level or who		3007	LIMITATIONS
is in foster care or out-of-home care. A student who initially		3008	(a)1. The tax credit cap amount is \$229 million in the
receives a scholarship based on eligibility under this paragraph		3009	2012-2013 state fiscal year.
remains eligible to participate until he or she graduates from		3010	2. In the 2013-2014 state fiscal year and each state fiscal
high school or attains the age of 21 years, whichever occurs		3011	year thereafter, the tax credit cap amount is the tax credit cap
first, regardless of the student's household income level. A		3012	amount in the prior state fiscal year. However, in any state
sibling of a student who is participating in the scholarship		3013	fiscal year when the annual tax credit amount for the prior
program under this subsection is eligible for a scholarship if		3014	state fiscal year is equal to or greater than 90 percent of the
Page 103 of 157			Page 104 of 157

2/18/2021 1:47:31 PM

2990	providing educational services to youth in Department of
2991	Juvenile Justice commitment programs;
2992	(b) Receiving a scholarship from another eligible nonprofit
2993	<pre>scholarship-funding organization under this section;</pre>
2994	(c) Receiving an educational scholarship pursuant to
2995	chapter 1002;
2996	(d) Participating in a home education program as defined in
2997	s. 1002.01(1);
2998	(c) Participating in a private tutoring program pursuant to
2999	s. 1002.43;
3000	(f) Participating in a virtual school, correspondence
3001	school, or distance learning program that receives state funding
3002	pursuant to the student's participation unless the participation
3003	is limited to no more than two courses per school year; or
3004	(g) Enrolled in the Florida School for the Deaf and the
3005	Blind.
3006	(5) K-12 EDUCATION SCHOLARSHIP FUNDING TAX CREDITS;
3007	LIMITATIONS
3008	(a)1. The tax credit cap amount is \$229 million in the
3009	2012-2013 state fiscal year.
3010	2. In the 2013-2014 state fiscal year and each state fiscal
3011	year thereafter, the tax credit cap amount is the tax credit cap
3012	amount in the prior state fiscal year. However, in any state
3013	fiscal year when the annual tax credit amount for the prior

2/18/2021 1:47:31 PM

604240

576-02188-21 3044 assessments made pursuant to s. 440.51; credits for taxes paid under ss. 175.101 and 185.08; credits for income taxes paid 3045 3046 under chapter 220; and the credit allowed under s. 624.509(5), 3047 as such credit is limited by s. 624.509(6). 3048 1. The taxpayer shall specify in the application each tax 3049 for which the taxpayer requests a credit and the applicable 3050 taxable year for a credit under s. 220.1875 or s. 624.51055 or 3051 the applicable state fiscal year for a credit under s. 211.0251, s. 212.1831, or s. 561.1211. For purposes of s. 220.1875, a 3052 3053 taxpayer may apply for a credit to be used for a prior taxable 3054 year before the date the taxpayer is required to file a return 3055 for that year pursuant to s. 220.222. For purposes of s. 3056 624.51055, a taxpayer may apply for a credit to be used for a prior taxable year before the date the taxpayer is required to 3057 3058 file a return for that prior taxable year pursuant to ss. 3059 624.509 and 624.5092. The department shall approve tax credits 3060 on a first-come, first-served basis and must obtain the 3061 division's approval before approving a tax credit under s. 3062 561.1211. 3063 2. Within 10 days after approving or denying an 3064 application, the department shall provide a copy of its approval 3065 or denial letter to the eligible nonprofit scholarship-funding 3066 organization specified by the taxpayer in the application. 3067 (c) If a tax credit approved under paragraph (b) is not fully used within the specified state fiscal year for credits 3068 under s. 211.0251, s. 212.1831, or s. 561.1211 or against taxes 3069 due for the specified taxable year for credits under s. 220.1875 3070 or s. 624.51055 because of insufficient tax liability on the 3071 3072 part of the taxpayer, the unused amount shall be carried forward Page 106 of 157

2/18/2021 1:47:31 PM

	576-02188-21
3015	tax credit cap amount applicable to that state fiscal year, the
3016	tax credit cap amount shall increase by 25 percent. The
3017	Department of Education and Department of Revenue shall publish
3018	on their websites information identifying the tax credit cap
3019	amount when it is increased pursuant to this subparagraph.
3020	(a) (b) A taxpayer may elect to make eligible contributions
3021	$\frac{1}{1}$ submit an application to the department or the division for a
3022	tax credit or credits under one or more of s. 211.0251, s.
3023	212.1831, s. 220.1875, s. 561.1211, or s. 624.51055. <u>For</u>
3024	elections related to taxes imposed under chapter 211, chapter
3025	212, or chapter 561, the taxpayer shall make the election on a
3026	return filed with the department or the division. For elections
3027	related to taxes imposed under chapter 220 or chapter 624, the
3028	taxpayer shall make the election when making the estimated
3029	payment.
3030	(b) The taxpayer shall specify the amount of the eligible
3031	contribution, which amount may not exceed:
3032	1. For elections under s. 211.0251, 50 percent of the tax
3033	due on the return on which the election is made.
3034	2. For elections under s. 212.1831, 100 percent of the tax
3035	due on the return on which the election is made.
3036	3. For elections under s. 220.1875, 25 percent of the final
3037	tax liability shown on the taxpayer's Florida Corporate Income
3038	Tax Return for the prior taxable year.
3039	4. For elections under s. 561.1211, 90 percent of the tax
3040	due on the return on which the election is made.
3041	5. For elections under s. 624.51055, 33 percent of the tax
3042	due for the prior taxable year under s. 624.509(1) after
3043	deducting from such tax the prior year's deductions for
I	

Page 105 of 157

2/18/2021 1:47:31 PM

604240

Florida Senate - 2021 Bill No. CS for SB 48

PROPOSED COMMITTEE SUBSTITUTE

604240

576-02188-21

	576-02188-21
3102	rescinded under this paragraph shall become available to an
3103	eligible taxpayer on a first-come, first-served basis based on
3104	tax credit applications received after the date the rescindment
3105	is accepted by the department.
3106	(f) Within 10 days after approving or denying the
3107	conveyance, transfer, or assignment of a tax credit under
3108	paragraph (d), or the rescindment of a tax credit under
3109	paragraph (c), the department shall provide a copy of its
3110	approval or denial letter to the eligible nonprofit scholarship-
3111	funding organization specified by the taxpayer. The department
3112	shall also include the eligible nonprofit scholarship funding
3113	organization specified by the taxpayer on all letters or
3114	correspondence of acknowledgment for tax credits under s.
3115	212.1831.
3116	(g) For purposes of calculating the underpayment of
3117	estimated corporate income taxes pursuant to s. 220.34 and tax
3118	installment payments for taxes on insurance premiums or
3119	assessments under s. 624.5092, the final amount due is the
3120	amount after credits carned under s. 220.1875 or s. 624.51055
3121	for contributions to eligible nonprofit scholarship-funding
3122	organizations are deducted.
3123	1. For purposes of determining if a penalty or interest
3124	shall be imposed for underpayment of estimated corporate income
3125	<pre>tax pursuant to s. 220.34(2)(d)1., a taxpayer may, after carning</pre>
3126	a credit under s. 220.1875, reduce any estimated payment in that
3127	taxable year by the amount of the credit. This subparagraph
3128	applies to contributions made on or after July 1, 2014.
3129	2. For purposes of determining if a penalty under s.
3130	624.5092 shall be imposed, an insurer, after earning a credit
I	
	Page 108 of 157

2/18/2021 1:47:31 PM

	576-02188-21
3073	for a period not to exceed 10 years. For purposes of s.
3074	220.1875, a credit carried forward may be used in a subsequent
3075	year after applying the other credits and unused carryovers in
3076	the order provided in s. 220.02(8).
3077	(d) A taxpayer may not convey, assign, or transfer an
3078	approved tax credit or a carryforward tax credit to another
3079	entity unless all of the assets of the taxpayer are conveyed,
3080	assigned, or transferred in the same transaction. However, a tax
3081	credit under s. 211.0251, s. 212.1831, s. 220.1875, s. 561.1211,
3082	or s. 624.51055 may be conveyed, transferred, or assigned
3083	between members of an affiliated group of corporations if the
3084	type of tax credit under s. 211.0251, s. 212.1831, s. 220.1875,
3085	s. 561.1211, or s. 624.51055 remains the same. A taxpayer shall
3086	notify the department of its intent to convey, transfer, or
3087	assign a tax credit to another member within an affiliated group
3088	of corporations. The amount conveyed, transferred, or assigned
3089	is available to another member of the affiliated group of
3090	corporations upon approval by the department. The department
3091	shall obtain the division's approval before approving a
3092	conveyance, transfer, or assignment of a tax credit under s.
3093	561.1211.
3094	(c) Within any state fiscal year, a taxpayer may reseind
3095	all or part of a tax credit approved under paragraph (b). The
3096	amount rescinded shall become available for that state fiscal
3097	year to another eligible taxpayer as approved by the department
3098	if the taxpayer receives notice from the department that the
3099	rescindment has been accepted by the department. The department
3100	must obtain the division's approval prior to accepting the
3101	rescindment of a tax credit under s. 561.1211. Any amount

604240

Page 107 of 157

576-02188-21

3131

3132

3133

3134

3135

3136

3137

3138

3139

3140

3141 3142

3143

3144

3145

3146 3147

3148

3149

3150

3151

3152

3153

3154

3155

3156

3157

3158

3159

604240

Florida Senate - 2021 Bill No. CS for SB 48

PROPOSED COMMITTEE SUBSTITUTE

604240

576-02188-21

under s. 624.51055 for a taxable year, may reduce any		3160	provide services or association with an eligible nonprofit
installment payment for such taxable year of 27 percent of the		3161	scholarship-funding organization, each owner or operator must
amount of the net tax due as reported on the return for the		3162	meet level 2 screening standards as described in s. 435.04, at
preceding year under s. 624.5092(2)(b) by the amount of the		3163	which time the nonprofit scholarship-funding organization shall
eredit. This subparagraph applies to contributions made on or		3164	request the Department of Law Enforcement to forward the
after July 1, 2014.		3165	fingerprints to the Federal Bureau of Investigation for level 2
(6) OBLIGATIONS OF ELIGIBLE NONPROFIT SCHOLARSHIP-FUNDING		3166	screening. If the fingerprints of an owner or operator are not
ORGANIZATIONSAn eligible nonprofit scholarship-funding		3167	retained by the Department of Law Enforcement under subparagraph
organization:		3168	3., the owner or operator must electronically file a complete
(a) Must comply with the antidiscrimination provisions of		3169	set of fingerprints with the Department of Law Enforcement. Upon
42 U.S.C. s. 2000d.		3170	submission of fingerprints for this purpose, the eligible
(b) Must comply with the following background check		3171	nonprofit scholarship-funding organization shall request that
requirements:		3172	the Department of Law Enforcement forward the fingerprints to
1. All owners and operators as defined in subparagraph		3173	the Federal Bureau of Investigation for level 2 screening, and
(2)(i)1. are, before employment or engagement to provide		3174	the fingerprints shall be retained by the Department of Law
services, subject to level 2 background screening as provided		3175	Enforcement under subparagraph 3.
under chapter 435. The fingerprints for the background screening		3176	3. Fingerprints submitted to the Department of Law
must be electronically submitted to the Department of Law		3177	Enforcement as required by this paragraph must be retained by
Enforcement and can be taken by an authorized law enforcement		3178	the Department of Law Enforcement in a manner approved by rule
agency or by an employee of the eligible nonprofit scholarship-		3179	and entered in the statewide automated biometric identification
funding organization or a private company who is trained to take		3180	system authorized by s. 943.05(2)(b). The fingerprints must
fingerprints. However, the complete set of fingerprints of an		3181	thereafter be available for all purposes and uses authorized for
owner or operator may not be taken by the owner or operator. The		3182	arrest fingerprints entered in the statewide automated biometric
results of the state and national criminal history check shall		3183	identification system pursuant to s. 943.051.
be provided to the Department of Education for screening under		3184	4. The Department of Law Enforcement shall search all
chapter 435. The cost of the background screening may be borne		3185	arrest fingerprints received under s. 943.051 against the
by the eligible nonprofit scholarship-funding organization or		3186	fingerprints retained in the statewide automated biometric
the owner or operator.		3187	identification system under subparagraph 3. Any arrest record
2. Every 5 years following employment or engagement to		3188	that is identified with an owner's or operator's fingerprints
Page 109 of 157			Page 110 of 157

2/18/2021 1:47:31 PM

PROPOSED COMMITTEE SUBSTITUTE

	576-02188-21
3189	must be reported to the Department of Education. The Department
3190	of Education shall participate in this search process by paying
3191	an annual fee to the Department of Law Enforcement and by
3192	informing the Department of Law Enforcement of any change in the
3193	employment, engagement, or association status of the owners or
3194	operators whose fingerprints are retained under subparagraph 3.
3195	The Department of Law Enforcement shall adopt a rule setting the
3196	amount of the annual fee to be imposed upon the Department of
3197	Education for performing these services and establishing the
3198	procedures for the retention of owner and operator fingerprints
3199	and the dissemination of search results. The fee may be borne by
3200	the owner or operator of the nonprofit scholarship-funding
3201	organization.
3202	5. A nonprofit scholarship-funding organization whose owner
3203	or operator fails the level 2 background screening is not
3204	eligible to provide scholarships under this section.
3205	6. A nonprofit scholarship-funding organization whose owner
3206	or operator in the last 7 years has filed for personal
3207	bankruptcy or corporate bankruptcy in a corporation of which he
3208	or she owned more than 20 percent shall not be eligible to
3209	provide scholarships under this section.
3210	7. In addition to the offenses listed in s. 435.04, a
3211	person required to undergo background screening pursuant to this
3212	part or authorizing statutes must not have an arrest awaiting
3213	final disposition for, must not have been found guilty of, or
3214	entered a plea of nolo contendere to, regardless of
3215	adjudication, and must not have been adjudicated delinquent, and
3216	the record must not have been sealed or expunged for, any of the
3217	following offenses or any similar offense of another
	Page 111 of 157

2/18/2021 1:47:31 PM

	576-02188-21
3218	jurisdiction:
3219	a. Any authorizing statutes, if the offense was a felony.
3220	b. This chapter, if the offense was a felony.
3221	c. Section 409.920, relating to Medicaid provider fraud.
3222	d. Section 409.9201, relating to Medicaid fraud.
3223	e. Section 741.28, relating to domestic violence.
3224	f. Section 817.034, relating to fraudulent acts through
3225	mail, wire, radio, electromagnetic, photoelectronic, or
3226	photooptical systems.
3227	g. Section 817.234, relating to false and fraudulent
3228	insurance claims.
3229	h. Section 817.505, relating to patient brokering.
3230	i. Section 817.568, relating to criminal use of personal
3231	identification information.
3232	j. Section 817.60, relating to obtaining a credit card
3233	through fraudulent means.
3234	k. Section 817.61, relating to fraudulent use of credit
3235	cards, if the offense was a felony.
3236	1. Section 831.01, relating to forgery.
3237	m. Section 831.02, relating to uttering forged instruments.
3238	n. Section 831.07, relating to forging bank bills, checks,
3239	drafts, or promissory notes.
3240	o. Section 831.09, relating to uttering forged bank bills,
3241	checks, drafts, or promissory notes.
3242	p. Section 831.30, relating to fraud in obtaining medicinal
3243	drugs.
3244	q. Section 831.31, relating to the sale, manufacture,
3245	delivery, or possession with the intent to sell, manufacture, or
3246	deliver any counterfeit controlled substance, if the offense was
	Page 112 of 157

Florida Senate - 2021 Bill No. CS for SB 48

576-02188-21

PROPOSED COMMITTEE SUBSTITUTE

604240		604240
--------	--	--------

604240

	576-02188-21
3247	a felony.
3248	(c) Must not have an owner or operator who owns or operates
3249	an eligible private school that is participating in the
3250	scholarship program.
3251	(d) Must provide scholarships, from eligible contributions,
3252	to eligible students for the cost of:
3253	1. Tuition and fees for an eligible private school; or
3254	2. Transportation to a Florida public school in which a
3255	student is enrolled and that is different from the school to
3256	which the student was assigned or to a lab school as defined in
3257	3. 1002.32.
3258	(c) Must give first priority to eligible renewal students
3259	who received a scholarship from an eligible nonprofit
3260	scholarship-funding organization or from the State of Florida
3261	during the previous school year. The eligible nonprofit
3262	scholarship-funding organization must fully apply and exhaust
3263	all funds available under this section and s. 1002.40(11)(i) for
3264	renewal scholarship awards before awarding any initial
3265	scholarships.
3266	(f) Must provide a renewal or initial scholarship to an
3267	eligible student on a first-come, first-served basis unless the
3268	student qualifies for priority pursuant to paragraph (c). Each
3269	eligible nonprofit scholarship-funding organization must refer
3270	any student eligible for a scholarship pursuant to this section
3271	who did not receive a renewal or initial scholarship based
3272	solely on the lack of available funds under this section and s.
3273	1002.40(11)(i) to another eligible nonprofit scholarship-funding
3274	organization that may have funds available.
3275	(g) May not restrict or reserve scholarships for use at a
I	Page 113 of 157
	Fage IIS OF IS/

2/18/2021 1:47:31 PM

to school or provide schole

3276 particular private school or provide scholarships to a child of an owner or operator. 3277 3278 (h) Must allow a student in foster care or out of home care 3279 or a dependent child of a parent who is a member of the United States Armed Forces to apply for a scholarship at any time. 3280 3281 (i) Must allow an eligible student to attend any eligible private school and must allow a parent to transfer a scholarship 3282 3283 during a school year to any other eligible private school of the parent's choice. 3284 3285 (j) 1. May use eligible contributions received pursuant to this section and ss. 212.099, 212.1832, and 1002.40 during the 3286 3287 state fiscal year in which such contributions are collected for 3288 administrative expenses if the organization has operated as an eligible nonprofit scholarship-funding organization for at least 3289 3290 the preceding 3 fiscal years and did not have any findings of 3291 material weakness or material noncompliance in its most recent 3292 audit under paragraph (m). Administrative expenses from eligible 3293 contributions may not exceed 3 percent of the total amount of 3294 all scholarships awarded by an eligible scholarship-funding 3295 organization under this chapter. Such administrative expenses 3296 must be reasonable and necessary for the organization's 3297 management and distribution of scholarships awarded under this 3298 chapter. No funds authorized under this subparagraph shall be 3299 used for lobbying or political activity or expenses related to 3300 lobbying or political activity. Up to one-third of the funds authorized for administrative expenses under this subparagraph 3301 3302 may be used for expenses related to the recruitment of 3303 contributions from taxpayers. An eligible nonprofit scholarshipfunding organization may not charge an application fee. 3304

Page 114 of 157

Florida Senate - 2021 Bill No. CS for SB 48

PROPOSED COMMITTEE SUBSTITUTE

604240

576-02188-21

3334	(k) Must maintain separate accounts for scholarship funds
3335	and operating funds.
3336	(1) With the prior approval of the Department of Education,
3337	may transfer funds to another eligible nonprofit scholarship-
3338	funding organization if additional funds are required to meet
3339	scholarship demand at the receiving nonprofit scholarship-
3340	funding organization. A transfer is limited to the greater of
3341	\$500,000 or 20 percent of the total contributions received by
3342	the nonprofit scholarship-funding organization making the
3343	transfer. All transferred funds must be deposited by the
3344	receiving nonprofit scholarship funding organization into its
3345	scholarship accounts. All transferred amounts received by any
3346	nonprofit scholarship-funding organization must be separately
3347	disclosed in the annual financial and compliance audit required
3348	in this section.
3349	(m) Must provide to the Auditor General and the Department
3350	of Education a report on the results of an annual financial
3351	audit of its accounts and records conducted by an independent
3352	certified public accountant in accordance with auditing
3353	standards generally accepted in the United States, government
3354	auditing standards, and rules promulgated by the Auditor
3355	General. The audit report must include a report on financial
3356	statements presented in accordance with generally accepted
3357	accounting principles. Audit reports must be provided to the
3358	Auditor General and the Department of Education within 180 days
3359	after completion of the eligible nonprofit scholarship-funding
3360	organization's fiscal year. The Auditor General shall review all
3361	audit reports submitted pursuant to this paragraph. The Auditor
3362	General shall request any significant items that were omitted in
	Page 116 of 157
1	raye IIO UI IJ/

2/18/2021 1:47:31 PM

604240

576-02188-21

3305 2. Must expend for annual or partial-year scholarships an 3306 amount equal to or greater than 75 percent of the net eligible 3307 contributions remaining after administrative expenses during the 3308 state fiscal year in which such contributions are collected. No 3309 more than 25 percent of such net eligible contributions may be 3310 carried forward to the following state fiscal year. All amounts 3311 carried forward, for audit purposes, must be specifically 3312 identified for particular students, by student name and the name 3313 of the school to which the student is admitted, subject to the 3314 requirements of ss. 1002.22 and 1002.221 and 20 U.S.C. s. 1232gr 3315 and the applicable rules and regulations issued pursuant 3316 thereto. Any amounts carried forward shall be expended for 3317 annual or partial-year scholarships in the following state fiscal year. No later than September 30 of each year, net 3318 3319 eligible contributions remaining on June 30 of each year that are in excess of the 25 percent that may be carried forward 3320 3321 shall be used to provide scholarships to eligible students or 3322 transferred to other eligible nonprofit scholarship-funding 3323 organizations to provide scholarships for eligible students. All 3324 transferred funds must be deposited by each eligible nonprofit 3325 scholarship-funding organization receiving such funds into its 3326 scholarship account. All transferred amounts received by any 3327 eligible nonprofit scholarship-funding organization must be 3328 separately disclosed in the annual financial audit required 3329 under paragraph (m). 3330 3. Must, before granting a scholarship for an academic 3331 year, document each scholarship student's eligibility for that 3332 academic year. A scholarship-funding organization may not grant 3333 multiyear scholarships in one approval process.

Page 115 of 157

Florida Senate - 2021 Bill No. CS for SB 48

PROPOSED COMMITTEE SUBSTITUTE

604240

576-02188-21 _ |

3392	an eligible private school under this chapter during the state
3393	fiscal year preceding the biennial review. If the procedures and
3394	guidelines are revised, the revisions must be provided to
3395	private schools and the Commissioner of Education by March 15 of
3396	the year in which the revisions were completed. The revised
3397	agreed-upon procedures shall take effect the subsequent school
3398	year. For the 2018-2019 school year only, the joint review of
3399	the agreed-upon procedures must be completed and the revisions
3400	submitted to the commissioner no later than September 15, 2018.
3401	The revised procedures are applicable to the 2018-2019 school
3402	year.
3403	c. Must monitor the compliance of a private school with s.
3404	1002.421(1)(q) if the scholarship-funding organization provided
3405	the majority of the scholarship funding to the school. For each
3406	private school subject to s. 1002.421(1)(q), the appropriate
3407	scholarship-funding organization shall annually notify the
3408	Commissioner of Education by October 30 of:
3409	(I) A private school's failure to submit a report required
3410	under s. 1002.421(1)(q); or
3411	(II) Any material exceptions set forth in the report
3412	required under s. 1002.421(1)(q).
3413	2. Must seek input from the accrediting associations that
3414	are members of the Florida Association of Academic Nonpublic
3415	Schools and the Department of Education when jointly developing
3416	the agreed-upon procedures and guidelines under sub-subparagraph
3417	1.a. and conducting a review of those procedures and guidelines
3418	under sub-subparagraph 1.b.
3419	(p) Must maintain the surety bond or letter of credit
3420	required by subsection (15). The amount of the surety bond or
I	D 110 C 157
	Page 118 of 157
	2/18/2021 1:47:31 PM

604240

576-02188-21

3363	violation of a rule adopted by the Auditor General. The items
3364	must be provided within 45 days after the date of the request.
3365	If the scholarship-funding organization does not comply with the
3366	Auditor Ceneral's request, the Auditor Ceneral shall notify the
3367	Legislative Auditing Committee.
3368	(n) Must prepare and submit quarterly reports to the
3369	Department of Education pursuant to paragraph (9)(i). In
3370	addition, an eligible nonprofit scholarship-funding organization
3371	must submit in a timely manner any information requested by the
3372	Department of Education relating to the scholarship program.
3373	(o)1.a. Must participate in the joint development of
3374	agreed-upon procedures during the 2009-2010 state fiscal year.
3375	The agreed-upon procedures must uniformly apply to all private
3376	schools and must determine, at a minimum, whether the private
3377	school has been verified as eligible by the Department of
3378	Education under s. 1002.421; has an adequate accounting system,
3379	system of financial controls, and process for deposit and
3380	classification of scholarship funds; and has properly expended
3381	scholarship funds for education-related expenses. During the
3382	development of the procedures, the participating scholarship-
3383	funding organizations shall specify guidelines governing the
3384	materiality of exceptions that may be found during the
3385	accountant's performance of the procedures. The procedures and
3386	guidelines shall be provided to private schools and the
3387	Commissioner of Education by March 15, 2011.
3388	b. Must participate in a joint review of the agreed upon
3389	procedures and guidelines developed under sub-subparagraph a.,
3390	by February of each biennium, if the scholarship-funding
3391	organization provided more than \$250,000 in scholarship funds to
I	
	Page 117 of 157

Florida Senate - 2021 Bill No. CS for SB 48

576-02188-21

private school.

3450

3451

PROPOSED COMMITTEE SUBSTITUTE

604240

the parent withdraws his or her child to attend an eligible

	576-02188-21
3421	letter of credit may be adjusted quarterly to equal the actual
3422	amount of undisbursed funds based upon submission by the
3423	organization of a statement from a certified public accountant
3424	verifying the amount of undisbursed funds. The requirements of
3425	this paragraph are waived if the cost of acquiring a surety bond
3426	or letter of credit exceeds the average 10-year cost of
3427	acquiring a surety bond or letter of credit by 200 percent. The
3428	requirements of this paragraph are waived for a state
3429	university; or an independent college or university which is
3430	eligible to participate in the William L. Boyd, IV, Effective
3431	Access to Student Education Grant Program, located and chartered
3432	in this state, is not for profit, and is accredited by the
3433	Commission on Colleges of the Southern Association of Colleges
3434	and Schools.
3435	(q) Must provide to the Auditor General any information or
3436	documentation requested in connection with an operational audit
3437	of a scholarship funding organization conducted pursuant to s.
3438	11.45.
3439	
3440	Information and documentation provided to the Department of
3441	Education and the Auditor General relating to the identity of a
3442	taxpayer that provides an eligible contribution under this
3443	section shall remain confidential at all times in accordance
3444	with s. 213.053.
3445	(7) PARENT AND STUDENT RESPONSIBILITIES FOR PROGRAM
3446	PARTICIPATION.
3447	(a) The parent must select an eligible private school and
3448	apply for the admission of his or her child.
3449	(b) The parent must inform the child's school district when
	Page 119 of 157

604240

2/18/2021 1:47:31 PM

3452 (c) Any student participating in the scholarship program 3453 must remain in attendance throughout the school year unless 3454 excused by the school for illness or other good cause. 3455 (d) Each parent and each student has an obligation to the private school to comply with the private school's published 3456 3457 policies. (c) The parent shall ensure that the student participating 3458 3459 in the scholarship program takes the norm-referenced assessment 3460 offered by the private school. The parent may also choose to 3461 have the student participate in the statewide assessments 3462 pursuant to s. 1008.22. If the parent requests that the student 3463 participating in the scholarship program take statewide 3464 assessments pursuant to s. 1008.22 and the private school has not chosen to offer and administer the statewide assessments, 3465 3466 the parent is responsible for transporting the student to the 3467 assessment site designated by the school district. 3468 (f) Upon receipt of a scholarship warrant from the eligible nonprofit scholarship-funding organization, the parent to whom 3469 3470 the warrant is made must restrictively endorse the warrant to 3471 the private school for deposit into the account of the private 3472 school. If payments are made by funds transfer, the parent must 3473 approve each payment before the scholarship funds may be 3474 deposited. The parent may not designate any entity or individual associated with the participating private school as the parent's 3475 3476 attorney in fact to endorse a scholarship warrant or approve a

- 3477 funds transfer. A participant who fails to comply with this
- 3478 paragraph forfeits the scholarship.

Page 120 of 157

Florida Senate - 2021 Bill No. CS for SB 48

PROPOSED COMMITTEE SUBSTITUTE

604240

576-02188-21 3479 (g) The parent shall authorize the nonprofit scholarship-3480 funding organization to access information needed for income 3481 eligibility determination and verification held by other state 3482 or federal agencies, including the Department of Revenue, the Department of Children and Families, the Department of 3483 3484 Education, the Department of Economic Opportunity, and the 3485 Agency for Health Care Administration. 3486 (8) PRIVATE SCHOOL ELIGIBILITY AND OBLIGATIONS .- An eligible 3487 private school may be sectarian or nonsectarian and must: 3488 (a) Comply with all requirements for private schools 3489 participating in state school choice scholarship programs 3490 pursuant to s. 1002.421. 3491 (b) 1. Annually administer or make provision for students participating in the scholarship program in grades 3 through 10 3492 3493 to take one of the nationally norm-referenced tests identified 3494 by the Department of Education or the statewide assessments 3495 pursuant to s. 1008.22. Students with disabilities for whom 3496 standardized testing is not appropriate are exempt from this 3497 requirement. A participating private school must report a 3498 student's scores to the parent. A participating private school 3499 must annually report by August 15 the scores of all 3500 participating students to a state university described in 3501 paragraph (9)(f). 2. Administer the statewide assessments pursuant to s. 3502 3503 1008.22 if a private school chooses to offer the statewide 3504 assessments. A participating private school may choose to offer 3505 and administer the statewide assessments to all students who 3506 attend the private school in grades 3 through 10 and must submit 3507 a request in writing to the Department of Education by March 1 Page 121 of 157

604240

2/18/2021 1:47:31 PM

	576-02188-21
3508	of each year in order to administer the statewide assessments in
3509	the subsequent school year.
3510	
3511	If a private school fails to meet the requirements of this
3512	subsection or s. 1002.421, the commissioner may determine that
3513	the private school is incligible to participate in the
3514	scholarship program.
3515	(9) DEPARTMENT OF EDUCATION OBLIGATIONSThe Department of
3516	Education shall:
3517	(a) Annually submit to the department and division, by
3518	March 15, a list of eligible nonprofit scholarship funding
3519	organizations that meet the requirements of paragraph (2)(f).
3520	(b) Annually verify the eligibility of nonprofit
3521	scholarship-funding organizations that meet the requirements of
3522	paragraph (2)(f).
3523	(c) Annually verify the eligibility of expenditures as
3524	provided in paragraph (6)(d) using the audit required by
3525	paragraph (6)(m) and s. 11.45(2)(1).
3526	(d) Cross-check the list of participating scholarship
3527	students with the public school enrollment lists to avoid
3528	duplication.
3529	(c) Maintain a list of nationally norm-referenced tests
3530	identified for purposes of satisfying the testing requirement in
3531	<pre>subparagraph (8)(b)1. The tests must meet industry standards of</pre>
3532	quality in accordance with State Board of Education rule.
3533	(f) Issue a project grant award to a state university, to
3534	which participating private schools must report the scores of
3535	participating students on the nationally norm-referenced tests
3536	or the statewide assessments administered by the private school

Page 122 of 157

Florida Senate - 2021 Bill No. CS for SB 48

PROPOSED COMMITTEE SUBSTITUTE

604240

576-02188-21

	0,0 02100 21
3566	identifiable information, as described in 34 C.F.R. s. 99.12, of
3567	a participating student, the state university may reduce the
3568	participating student cell size, but the cell size must not be
3569	reduced to less than 10 participating students. The department
3570	shall provide each private school's prior school year's student
3571	enrollment information to the state university no later than
3572	June 15 of each year, or as requested by the state university.
3573	2. The sharing and reporting of student performance data
3574	under this paragraph must be in accordance with requirements of
3575	ss. 1002.22 and 1002.221 and 20 U.S.C. s. 1232g, the Family
3576	Educational Rights and Privacy Act, and the applicable rules and
3577	regulations issued pursuant thereto, and shall be for the sole
3578	purpose of creating the annual report required by subparagraph
3579	1. All parties must preserve the confidentiality of such
3580	information as required by law. The annual report must not
3581	disaggregate data to a level that will identify individual
3582	participating schools, except as required under sub-subparagraph
3583	1.b., or disclose the academic level of individual students.
3584	3. The annual report required by subparagraph 1. shall be
3585	published by the Department of Education on its website.
3586	(g) Notify an eligible nonprofit scholarship-funding
3587	organization of any of the organization's identified students
3588	who are receiving educational scholarships pursuant to chapter
3589	1002.
3590	(h) Notify an cligible nonprofit scholarship-funding
3591	organization of any of the organization's identified students
3592	who are receiving tax credit scholarships from other eligible
3593	nonprofit scholarship-funding organizations.
3594	(i) Require quarterly reports by an eligible nonprofit

Page 124 of 157

2/18/2021 1:47:31 PM

604240

576-02188-21

3537	in grades 3 through 10. The project term is 2 years, and the
3538	amount of the project is up to \$250,000 per year. The project
3539	grant award must be reissued in 2-year intervals in accordance
3540	with this paragraph.
3541	1. The state university must annually report to the
3542	Department of Education on the student performance of
3543	participating students:
3544	a. On a statewide basis. The report shall also include, to
3545	the extent possible, a comparison of scholarship students'
3546	performance to the statewide student performance of public
3547	school students with socioeconomic backgrounds similar to those
3548	of students participating in the scholarship program. To
3549	minimize costs and reduce time required for the state
3550	university's analysis and evaluation, the Department of
3551	Education shall coordinate with the state university to provide
3552	data to the state university in order to conduct analyses of
3553	matched students from public school assessment data and
3554	calculate control group student performance using an agreed upon
3555	methodology with the state university; and
3556	b. On an individual school basis. The annual report must
3557	include student performance for each participating private
3558	school in which at least 51 percent of the total enrolled
3559	students in the private school participated in the Florida Tax
3560	Credit Scholarship Program in the prior school year. The report
3561	shall be according to each participating private school, and for
3562	participating students, in which there are at least 30
3563	participating students who have scores for tests administered.
3564	If the state university determines that the 30-participating-
3565	student cell size may be reduced without disclosing personally
	Page 123 of 157
	2/18/2021 1:47:31 PM

Florida Senate - 2021 Bill No. CS for SB 48

PROPOSED COMMITTEE SUBSTITUTE

1	576-02188-21
3595	scholarship-funding organization regarding the number of
3596	students participating in the scholarship program, the private
3597	schools at which the students are enrolled, and other
3598	information deemed necessary by the Department of Education.
3599	(j) Provide a process to match the direct certification
3600	list with the scholarship application data submitted by any
3601	nonprofit scholarship-funding organization eligible to receive
3602	the 3-percent administrative allowance under paragraph (6)(j).
3603	(10) SCHOOL DISTRICT OBLICATIONS; PARENTAL OPTIONS
3604	(a) Upon the request of any eligible nonprofit scholarship-
3605	funding organization, a school district shall inform all
3606	households within the district receiving free or reduced-priced
3607	meals under the National School Lunch Act of their eligibility
3608	to apply for a tax credit scholarship. The form of such notice
3609	shall be provided by the eligible nonprofit scholarship-funding
3610	organization, and the district shall include the provided form,
3611	if requested by the organization, in any normal correspondence
3612	with eligible households. If an eligible nonprofit scholarship-
3613	funding organization requests a special communication to be
3614	issued to households within the district receiving free or
3615	reduced-price meals under the National School Lunch Act, the
3616	organization shall reimburse the district for the cost of
3617	postage. Such notice is limited to once a year.
3618	(b) Upon the request of the Department of Education, a
3619	school district shall coordinate with the department to provide
3620	to a participating private school the statewide assessments
3621	administered under s. 1008.22 and any related materials for
3622	administering the assessments. A school district is responsible
3623	for implementing test administrations at a participating private
I	David 105 a.6 157
	Page 125 of 157
	2/18/2021 1:47:31 PM

	576-02188-21
3624	school, including the:
3625	1. Provision of training for private school staff on test
3626	security and assessment administration procedures;
3627	2. Distribution of testing materials to a private school;
3628	3. Retrieval of testing materials from a private school;
3629	4. Provision of the required format for a private school to
3630	submit information to the district for test administration and
3631	enrollment purposes; and
3632	5. Provision of any required assistance, monitoring, or
3633	investigation at a private school.
3634	(11) SCHOLARSHIP AMOUNT AND PAYMENT.
3635	(a) The scholarship amount provided to any student for any
3636	single school year by an eligible nonprofit scholarship-funding
3637	organization from eligible contributions shall be for total
3638	costs authorized under paragraph (6)(d), not to exceed annual
3639	limits, which shall be determined as follows:
3640	1. For a student who received a scholarship in the 2018-
3641	2019 school year, who remains eligible, and who is enrolled in
3642	an eligible private school, the amount shall be the greater
3643	amount calculated pursuant to subparagraph 2. or a percentage of
3644	the unweighted FTE funding amount for the 2018-2019 state fiscal
3645	year and thereafter as follows:
3646	a. Eighty-eight percent for a student enrolled in
3647	kindergarten through grade 5.
3648	b. Ninety-two percent for a student enrolled in grade 6
3649	through grade 8.
3650	e. Ninety-six percent for a student enrolled in grade 9
3651	through grade 12.
3652	2. For students initially eligible in the 2019-2020 school
I	
	Page 126 of 157

576-02188-21

Florida Senate - 2021 Bill No. CS for SB 48

PROPOSED COMMITTEE SUBSTITUTE

576-02188-21

576-02188-21	5/6-02188-21
year or thereafter, the calculated amount for a student to	3682 shall obtain verification from the private school of a student's
attend an eligible private school shall be based upon the grade	3683 continued attendance at the school for each period covered by a
level and school district in which the student resides as 95	3684 scholarship payment.
percent of the funds per unweighted full-time equivalent in the	3685 (d) Payment of the scholarship shall be made by the
Florida Education Finance Program for a student in the basic	3686 eligible nonprofit scholarship-funding organization no less
program established pursuant to s. 1011.62(1)(c)1., plus a per-	3687 frequently than on a quarterly basis.
full-time equivalent share of funds for all categorical	3688 (12) ADMINISTRATION; RULES
programs, except for the Exceptional Student Education	3689 (a) The department, the division, and the Department of
Guaranteed Allocation.	3690 Education shall develop a cooperative agreement to assist in the
3. The scholarship amount awarded to a student enrolled in	3691 administration of this section.
a Florida public school in which a student is enrolled and that	3692 (b) The department shall adopt rules necessary to
is different from the school to which the student was assigned	3693 administer this section and ss. 211.0251, 212.1831, 220.1875,
or in a lab school as defined in s. 1002.32, is limited to \$750.	3694 561.1211, and 624.51055, including rules establishing
(b) Payment of the scholarship by the eligible nonprofit	3695 application forms, procedures governing the approval of tax
scholarship-funding organization shall be by individual warrant	3696 credits and carryforward tax credits under subsection (5), and
made payable to the student's parent or by funds transfer,	3697 procedures to be followed by taxpayers when claiming approved
including, but not limited to, debit cards, electronic payment	3698 tax credits on their returns.
cards, or any other means of payment that the department deems	3699 (c) The division shall adopt rules necessary to administer
to be commercially viable or cost-effective. If the payment is	3700 its responsibilities under this section and s. 561.1211.
made by warrant, the warrant must be delivered by the eligible	3701 (d) The State Board of Education shall adopt rules to
nonprofit scholarship-funding organization to the private school	3702 administer the responsibilities of the Department of Education
of the parent's choice, and the parent shall restrictively	3703 and the Commissioner of Education under this section.
endorse the warrant to the private school. An eligible nonprofit	3704 (4) (13) DEPOSITS OF ELIGIBLE CONTRIBUTIONSAll eligible
scholarship-funding organization shall ensure that the parent to	3705 contributions received by the department or the division or
whom the warrant is made restrictively endorsed the warrant to	3706 transferred by an eligible nonprofit scholarship-funding
the private school for deposit into the account of the private	3707 organization shall be deposited into a designated student fund
school or that the parent has approved a funds transfer before	3708 and used for K-12 education funding in a manner consistent with
any scholarship funds are deposited.	3709 s. 17.57(2) .
(c) An eligible nonprofit scholarship-funding organization	3710 (14) PRESERVATION OF CREDITIf any provision or portion of
Page 127 of 157	Page 128 of 157
2/18/2021 1:47:31 PM	2/18/2021 1:47:31 PM

Florida Senate - 2021 Bill No. CS for SB 48

576-02188-21

organization.

3740

3741

3742

PROPOSED COMMITTEE SUBSTITUTE

604240

3. A description of the organization's financial plan that

determination letter as a s. 501(c)(3) not-for-profit

	576-02188-21
711	this section, s. 211.0251, s. 212.1831, s. 220.1875, s.
712	561.1211, or s. 624.51055 or the application thereof to any
713	person or circumstance is held unconstitutional by any court or
714	is otherwise declared invalid, the unconstitutionality or
715	invalidity shall not affect any credit carned under s. 211.0251,
716	s. 212.1831, s. 220.1875, s. 561.1211, or s. 624.51055 by any
717	taxpayer with respect to any contribution paid to an eligible
718	nonprofit scholarship-funding organization before the date of a
719	determination of unconstitutionality or invalidity. Such credit
720	shall be allowed at such time and in such a manner as if a
721	determination of unconstitutionality or invalidity had not been
722	made, provided that nothing in this subsection by itself or in
723	combination with any other provision of law shall result in the
724	allowance of any credit to any taxpayer in excess of one dollar
725	of credit for each dollar paid to an eligible nonprofit
726	scholarship-funding organization.
727	(15) NONPROFIT SCHOLARSHIP-FUNDING ORGANIZATIONS;
728	APPLICATION. In order to participate in the scholarship program
729	created under this section, a charitable organization that seeks
730	to be a nonprofit scholarship-funding organization must submit
731	an application for initial approval or renewal to the Office of
732	Independent Education and Parental Choice no later than
733	September 1 of each year before the school year for which the
734	organization intends to offer scholarships.
735	(a) An application for initial approval must include:
736	1. A copy of the organization's incorporation documents and
737	registration with the Division of Corporations of the Department
738	of State.
739	2. A copy of the organization's Internal Revenue Service
	Page 129 of 157

604240

2/18/2021 1:47:31 PM

3743 demonstrates sufficient funds to operate throughout the school 3744 year. 3745 4. A description of the geographic region that the organization intends to serve and an analysis of the demand and 3746 3747 unmet need for eligible students in that area. 5. The organization's organizational chart. 3748 3749 6. A description of the criteria and methodology that the 3750 organization will use to evaluate scholarship eligibility. 3751 7. A description of the application process, including 3752 deadlines and any associated fees. 8. A description of the deadlines for attendance 3753 3754 verification and scholarship payments. 9. A copy of the organization's policies on conflict of 3755 3756 interest and whistleblowers. 3757 10. A copy of a surety bond or letter of credit to secure 3758 the faithful performance of the obligations of the eligible nonprofit scholarship-funding organization in accordance with 3759 3760 this section in an amount equal to 25 percent of the scholarship 3761 funds anticipated for each school year or \$100,000, whichever is 3762 greater. The surety bond or letter of credit must specify that 3763 any claim against the bond or letter of credit may be made only 3764 by an eligible nonprofit scholarship-funding organization to provide scholarships to and on behalf of students who would have 3765 had scholarships funded if it were not for the diversion of 3766 3767 funds giving rise to the claim against the bond or letter of 3768 credit.

Page 130 of 157

Florida Senate - 2021 Bill No. CS for SB 48

PROPOSED COMMITTEE SUBSTITUTE

604240

576-02188-21 (b) In addition to the information required by 3769 3770 subparagraphs (a) 1.-9., an application for renewal must include: 3771 1. A surety bond or letter of credit to secure the faithful 3772 performance of the obligations of the eligible nonprofit 3773 scholarship-funding organization in accordance with this section 3774 equal to the amount of undisbursed donations held by the 3775 organization based on the annual report submitted pursuant to 3776 paragraph (6) (m). The amount of the surety bond or letter of credit must be at least \$100,000, but not more than \$25 million. 3777 3778 The surety bond or letter of credit must specify that any claim 3779 against the bond or letter of credit may be made only by an 3780 eligible nonprofit scholarship-funding organization to provide 3781 scholarships to and on behalf of students who would have had scholarships funded if it were not for the diversion of funds 3782 3783 giving rise to the claim against the bond or letter of credit. 3784 2. The organization's completed Internal Revenue Service 3785 Form 990 submitted no later than November 30 of the year before 3786 the school year that the organization intends to offer the 3787 scholarships, notwithstanding the September 1 application 3788 deadline. 3789 3. A copy of the statutorily required audit to the 3790 Department of Education and Auditor General. 3791 4. An annual report that includes: 3792 a. The number of students who completed applications, by 3793 county and by grade. 3794 b. The number of students who were approved for 3795 scholarships, by county and by grade. 3796 c. The number of students who received funding for 3797 scholarships within each funding category, by county and by Page 131 of 157

604240

2/18/2021 1:47:31 PM

576-02188-21 3798 grade. 3799 d. The amount of funds received, the amount of funds 3800 distributed in scholarships, and an accounting of remaining 3801 funds and the obligation of those funds. 3802 e. A detailed accounting of how the organization spent the 3803 administrative funds allowable under paragraph (6)(i). 3804 (c) In consultation with the Department of Revenue and the 3805 Chief Financial Officer, the Office of Independent Education and Parental Choice shall review the application. The Department of 3806 3807 Education shall notify the organization in writing of any 3808 deficiencies within 30 days after receipt of the application and 3809 allow the organization 30 days to correct any deficiencies. 3810 (d) Within 30 days after receipt of the finalized application by the Office of Independent Education and Parental 3811 3812 Choice, the Commissioner of Education shall recommend approval 3813 or disapproval of the application to the State Board of 3814 Education. The State Board of Education shall consider the 3815 application and recommendation at the next scheduled meeting, 3816 adhering to appropriate meeting notice requirements. If the 3817 State Board of Education disapproves the organization's 3818 application, it shall provide the organization with a written 3819 explanation of that determination. The State Board of 3820 Education's action is not subject to chapter 120. 3821 (c) If the State Board of Education disapproves the renewal 3822 of a nonprofit scholarship-funding organization, the organization must notify the affected eligible students and 3823 3824 parents of the decision within 15 days after disapproval. An 3825 eligible student affected by the disapproval of an 3826 organization's participation remains eligible under this section

Page 132 of 157

604240

Florida Senate - 2021 Bill No. CS for SB 48

2/18/2021 1:47:31 PM

PROPOSED COMMITTEE SUBSTITUTE

604240

576-02188-21 576-02188-21 3827 until the end of the school year in which the organization was 3856 of Education in its decision. 3828 disapproved. The student must apply and be accepted by another 3857 (i) A state university; or an independent college or 3829 eligible nonprofit scholarship funding organization for the 3858 university which is eligible to participate in the William L. 3830 upcoming school year. The student shall be given priority in 3859 Boyd, IV, Effective Access to Student Education Grant Program, 3831 accordance with paragraph (6) (f). 3860 located and chartered in this state, is not for profit, and is 3832 (f) All remaining funds held by a nonprofit scholarship-3861 accredited by the Commission on Colleges of the Southern 3833 funding organization that is disapproved for participation must Association of Colleges and Schools, is exempt from the initial 3862 3834 be transferred to other eligible nonprofit scholarship-funding 3863 or renewal application process, but must file a registration 3835 organizations to provide scholarships for eligible students. All notice with the Department of Education to be an eligible 3864 3836 transferred funds must be deposited by each eligible nonprofit 3865 nonprofit scholarship-funding organization. The State Board of 3837 scholarship funding organization receiving such funds into its 3866 Education shall adopt rules that identify the procedure for 3838 scholarship account. All transferred amounts received by any 3867 filing the registration notice with the department. The rules 3839 eligible nonprofit scholarship-funding organization must be 3868 must identify appropriate reporting requirements for fiscal, separately disclosed in the annual financial audit required programmatic, and performance accountability purposes consistent 3840 3869 3841 under subsection (6). 3870 with this section, but shall not exceed the requirements for 3842 (g) A nonprofit scholarship-funding organization is a 3871 eligible nonprofit scholarship-funding organizations for 3843 renewing organization if it maintains continuous approval and 3872 charitable organizations. 3844 participation in the program. An organization that chooses not 3873 Section 21. Section 1002.40, Florida Statutes, is amended 3845 to participate for 1 year or more or is disapproved to 3874 to read: 3875 1002.40 The Hope Scholarship Florida K-12 Education Funding 3846 participate for 1 year or more must submit an application for 3847 initial approval in order to participate in the program again. 3876 Tax Credit Program .-3848 (h) The State Board of Education shall adopt rules 3877 (1) PURPOSE.-The Hope Scholarship Program is established to 3849 providing guidelines for receiving, reviewing, and approving 3878 provide the parent of a public school student who was subjected 3850 applications for new and renewing nonprofit scholarship-funding 3879 to an incident listed in subsection (3) an opportunity to 3851 organizations. The rules must include a process for compiling 3880 transfer the student to another public school or to request a input and recommendations from the Chief Financial Officer, the 3881 3852 scholarship for the student to enroll in and attend an eligible 3853 Department of Revenue, and the Department of Education. The 3882 private school. 3854 rules must also require that the nonprofit scholarship-funding 3883 (2) DEFINITIONS.-As used in this section, the term: 3855 organization make a brief presentation to assist the State Board 3884 (a) "Dealer" has the same meaning as provided in s. 212.06. Page 133 of 157 Page 134 of 157

Florida Senate - 2021 Bill No. CS for SB 48

PROPOSED COMMITTEE SUBSTITUTE

604240

576-02188-21

3914	average total funds per unweighted full-time equivalent funding
3915	amount that is incorporated by reference in the General
3916	Appropriations Act, or by a subsequent special appropriations
3917	act, for the applicable state fiscal year.
3918	(3) PROGRAM ELIGIBILITYBeginning with the 2018-2019
3919	school year, contingent upon available funds, and on a first-
3920	come, first-served basis, a student enrolled in a Florida public
3921	school in kindergarten through grade 12 is eligible for a
3922	scholarship under this program if the student reported an
3923	incident in accordance with subsection (6). For purposes of this
3924	<pre>section, the term "incident" means battery; harassment; hazing;</pre>
3925	bullying; kidnapping; physical attack; robbery; sexual offenses,
3926	harassment, assault, or battery; threat or intimidation; or
3927	fighting at school, as defined by the department in accordance
3928	with s. 1006.09(6).
3929	(4) PROGRAM PROHIBITIONSPayment of a scholarship to a
3930	student enrolled in a private school may not be made if a
3931	student is:
3932	(a) Enrolled in a public school, including, but not limited
3933	to, the Florida School for the Deaf and the Blind; the College-
3934	Preparatory Boarding Academy; a developmental research school
3935	authorized under s. 1002.32; or a charter school authorized
3936	under s. 1002.33, s. 1002.331, or s. 1002.332;
3937	(b) Enrolled in a school operating for the purpose of
3938	providing educational services to youth in the Department of
3939	Juvenile Justice commitment programs;
3940	(c) Participating in a virtual school, correspondence
3941	school, or distance learning program that receives state funding
3942	pursuant to the student's participation unless the participation
	Page 136 of 157

2/18/2021 1:47:31 PM

576-02188-21

1	570 02100 21
3885	(b) "Department" means the Department of Education.
3886	$\left(c ight)$ "Designated agent" has the same meaning as provided in
3887	s. 212.06(10).
3888	(c) (d) "Eligible contribution" or "contribution" means the
3889	amount of tax paid by a monetary contribution from a person
3890	purchasing a motor vehicle, subject to the restrictions provided
3891	in this section, and designated by the purchaser to be used for
3892	K-12 education funding an eligible nonprofit scholarship-funding
3893	organization. The person making the contribution may not
3894	designate a specific student as the beneficiary of the
3895	contribution.
3896	(c) "Eligible nonprofit scholarship-funding organization"
3897	or "organization" has the same meaning as provided in s.
3898	1002.395(2)(f).
3899	(f) "Eligible private school" has the same meaning as
3900	provided in s. 1002.395(2)(g).
3901	(d) (g) "Motor vehicle" has the same meaning as provided in
3902	s. 320.01(1)(a), but does not include a heavy truck, truck
3903	tractor, trailer, or motorcycle.
3904	(h) "Parent" means a resident of this state who is a
3905	parent, as defined in s. 1000.21, and whose student reported an
3906	incident in accordance with subsection (6).
3907	(i) "Program" means the Hope Scholarship Program.
3908	(j) "School" means any educational program or activity
3909	conducted by a public K-12 educational institution, any school-
3910	related or school sponsored program or activity, and riding on a
3911	school bus, as defined in s. 1006.25(1), including waiting at a
3912	school bus stop.
3913	(k) "Unweighted FTE funding amount" means the statewide
I	David 105 a.6. 157
	Page 135 of 157

604240

Florida Senate - 2021 Bill No. CS for SB 48

PROPOSED COMMITTEE SUBSTITUTE

604240

576-02188-21

3972	(b) For each student participating in the program in an
3973	eligible private school who chooses to participate in the
3974	statewide assessments under s. 1008.22 or the Florida Alternate
3975	Assessment, the school district in which the student resides
3976	must notify the student and his or her parent about the
3977	locations and times to take all statewide assessments.
3978	(7) PRIVATE SCHOOL ELIGIBILITY AND OBLIGATIONSAn eligible
3979	private school may be sectarian or nonsectarian and shall:
3980	(a) Comply with all requirements for private schools
3981	participating in state school choice scholarship programs
3982	pursuant to this section and s. 1002.421.
3983	(b)1. Annually administer or make provision for students
3984	participating in the program in grades 3 through 10 to take one
3985	of the nationally norm-referenced tests identified by the
3986	department or the statewide assessments pursuant to s. 1008.22.
3987	Students with disabilities for whom standardized testing is not
3988	appropriate are exempt from this requirement. A participating
3989	private school shall report a student's scores to his or her
3990	parent.
3991	2. Administer the statewide assessments pursuant to s.
3992	1008.22 if a private school chooses to offer the statewide
3993	assessments. A participating private school may choose to offer
3994	and administer the statewide assessments to all students who
3995	attend the private school in grades 3 through 10 and must submit
3996	a request in writing to the department by March 1 of each year
3997	in order to administer the statewide assessments in the
3998	subsequent school year.
3999	
4000	If a private school fails to meet the requirements of this
	D 100 C 157
	Page 138 of 157

604240

	576-02188-21
3943	is limited to no more than two courses per school year; or
3944	(d) Receiving any other educational scholarship pursuant to
3945	this chapter.
3946	(5) TERM OF HOPE SCHOLARSHIPFor purposes of continuity of
3947	educational choice, a Hope scholarship shall remain in force
3948	until the student returns to public school or graduates from
3949	high school, whichever occurs first. A scholarship student who
3950	enrolls in a public school or public school program is
3951	considered to have returned to a public school for the purpose
3952	of determining the end of the scholarship's term.
3953	(6) SCHOOL DISTRICT OBLIGATIONS; PARENTAL OPTIONS.
3954	(a) Upon receipt of a report of an incident, the school
3955	principal, or his or her designee, shall provide a copy of the
3956	report to the parent and investigate the incident to determine
3957	if the incident must be reported as required by s. 1006.09(6).
3958	Within 24 hours after receipt of the report, the principal or
3959	his or her designee shall provide a copy of the report to the
3960	parent of the alleged offender and to the superintendent. Upon
3961	conclusion of the investigation or within 15 days after the
3962	incident was reported, whichever occurs first, the school
3963	district shall notify the parent of the program and offer the
3964	parent an opportunity to enroll his or her student in another
3965	public school that has capacity or to request and receive a
3966	scholarship to attend an eligible private school, subject to
3967	available funding. A parent who chooses to enroll his or her
3968	student in a public school located outside the district in which
3969	the student resides pursuant to s. 1002.31 shall be eligible for
3970	a scholarship to transport the student as provided in paragraph
3971	(11)(b).

Page 137 of 157

2/18/2021 1:47:31 PM

PROPOSED COMMITTEE SUBSTITUTE

604240

	576-02188-21
4001	subsection or s. 1002.421, the commissioner may determine that
4002	the private school is incligible to participate in the program.
4003	(8) DEPARTMENT OF EDUCATION OBLIGATIONS. The department
4004	shall:
4005	(a) Cross-check the list of participating scholarship
4006	students with the public school enrollment lists to avoid
4007	duplication.
4008	(b) Maintain a list of nationally norm-referenced tests
4009	identified for purposes of satisfying the testing requirement in
4010	paragraph (9)(f). The tests must meet industry standards of
4011	quality in accordance with State Board of Education rule.
4012	(c) Require quarterly reports by an eligible nonprofit
4013	scholarship-funding organization regarding the number of
4014	students participating in the program, the private schools in
4015	which the students are enrolled, and other information deemed
4016	necessary by the department.
4017	(d) Contract with an independent entity to provide an
4018	annual evaluation of the program by:
4019	1. Reviewing the school bullying prevention education
4020	program, climate, and code of student conduct of each public
4021	school from which 10 or more students transferred to another
4022	public school or private school using the Hope scholarship to
4023	determine areas in the school or school district procedures
4024	involving reporting, investigating, and communicating a parent's
4025	and student's rights that are in need of improvement. At a
4026	minimum, the review must include:
4027	a. An assessment of the investigation time and quality of
4028	the response of the school and the school district.
4029	b. An assessment of the effectiveness of communication
	Page 139 of 157

604240

2/18/2021 1:47:31 PM

	576-02188-21
4030	procedures with the students involved in an incident, the
4031	students' parents, and the school and school district personnel.
4032	c. An analysis of school incident and discipline data.
4033	d. The challenges and obstacles relating to implementing
4034	recommendations from the review.
4035	2. Reviewing the school bullying prevention education
4036	program, climate, and code of student conduct of each public
4037	school to which a student transferred if the student was from a
4038	school identified in subparagraph 1. in order to identify best
4039	practices and make recommendations to a public school at which
4040	the incidents occurred.
4041	3. Reviewing the performance of participating students
4042	enrolled in a private school in which at least 51 percent of the
4043	total enrolled students in the prior school year participated in
4044	the program and in which there are at least 10 participating
4045	students who have scores for tests administered.
4046	4. Surveying the parents of participating students to
4047	determine academic, safety, and school climate satisfaction and
4048	to identify any challenges to or obstacles in addressing the
4049	incident or relating to the use of the scholarship.
4050	(9) PARENT AND STUDENT RESPONSIBILITIES FOR PROGRAM
4051	PARTICIPATION A parent who applies for a Hope scholarship is
4052	exercising his or her parental option to place his or her
4053	student in an eligible private school.
4054	(a) The parent must select an eligible private school and
4055	apply for the admission of his or her student.
4056	(b) The parent must inform the student's school district
4057	when the parent withdraws his or her student to attend an
4058	eligible private school.

Page 140 of 157

Florida Senate - 2021 Bill No. CS for SB 48

PROPOSED COMMITTEE SUBSTITUTE

	576-02188-21
4059	(c) Any student participating in the program must remain in
4060	attendance throughout the school year unless excused by the
4061	school for illness or other good cause.
4062	(d) Each parent and each student has an obligation to the
4063	private school to comply with such school's published policies.
4064	(e) Upon reasonable notice to the department and the school
4065	district, the parent may remove the student from the private
4066	school and place the student in a public school in accordance
4067	with this section.
4068	(f) The parent must ensure that the student participating
4069	in the program takes the norm referenced assessment offered by
4070	the private school. The parent may also choose to have the
4071	student participate in the statewide assessments pursuant to s.
4072	1008.22. If the parent requests that the student take the
4073	statewide assessments pursuant to s. 1008.22 and the private
4074	school has not chosen to offer and administer the statewide
4075	assessments, the parent is responsible for transporting the
4076	student to the assessment site designated by the school
4077	district.
4078	(g) Upon receipt of a scholarship warrant, the parent to
4079	whom the warrant is made must restrictively endorse the warrant
4080	to the private school for deposit into the account of such
4081	school. If payment is made by funds transfer in accordance with
4082	paragraph (11)(d), the parent must approve each payment before
4083	the scholarship funds may be deposited. The parent may not
4084	designate any entity or individual associated with the
4085	participating private school as the parent's attorney in fact to
4086	endorse a scholarship warrant or approve a funds transfer. A
4087	parent who fails to comply with this paragraph forfeits the
I	Dama 141 of 157
	Page 141 of 157
	2/18/2021 1:47:31 PM

	576-02188-21
4088	scholarship.
4089	(10) OBLICATIONS OF ELICIBLE NONPROFIT SCHOLARSHIP-FUNDING
4090	ORGANIZATIONS. An eligible nonprofit scholarship funding
4091	organization may establish scholarships for eligible students
4092	by:
4093	(a) Receiving applications and determining student
4094	eligibility in accordance with the requirements of this section.
4095	(b) Notifying parents of their receipt of a scholarship on
4096	a first-come, first-served basis, based upon available funds.
4097	(c) Establishing a date by which the parent of a
4098	participating student must confirm continuing participation in
4099	the program.
4100	(d) Awarding scholarship funds to eligible students, giving
4101	priority to renewing students from the previous year.
4102	(c) Preparing and submitting quarterly reports to the
4103	department pursuant to paragraph (8)(c). In addition, an
4104	cligible nonprofit scholarship-funding organization must submit
4105	in a timely manner any information requested by the department
4106	relating to the program.
4107	(f) Notifying the department of any violation of this
4108	section.
4109	(11) FUNDING AND PAYMENT
4110	(a) For students initially eligible in the 2019-2020 school
4111	year or thereafter, the calculated amount for a student to
4112	attend an eligible private school shall be based upon the grade
4113	level and school district in which the student was assigned as
4114	95 percent of the funds per unweighted full-time equivalent in
4115	the Florida Education Finance Program for a student in the basic
4116	program established pursuant to s. 1011.62(1)(c)1., plus a per-
	Page 142 of 157

Florida Senate - 2021 Bill No. CS for SB 48

PROPOSED COMMITTEE SUBSTITUTE

604240

576-02188-21

4146	endorse a scholarship warrant or approve a funds transfer.
4147	(c) An eligible nonprofit scholarship-funding organization
4148	shall obtain verification from the private school of a student's
4149	continued attendance at the school for each period covered by a
4150	scholarship payment.
4151	(f) Payment of the scholarship shall be made by the
4152	eligible nonprofit scholarship-funding organization no less
4153	frequently than on a quarterly basis.
4154	(g) An eligible nonprofit scholarship-funding organization,
4155	subject to the limitations of s. 1002.395(6)(j)1., may use
4156	eligible contributions received during the state fiscal year in
4157	which such contributions are collected for administrative
4158	expenses.
4159	(h) Moneys received pursuant to this section do not
4160	constitute taxable income to the qualified student or his or her
4161	parent.
4162	(i) Notwithstanding s. 1002.395(6)(j)2., no more than 5
4163	percent of net eligible contributions may be carried forward to
4164	the following state fiscal year by an eligible scholarship-
4165	funding organization. For audit purposes, all amounts carried
4166	forward must be specifically identified for individual students
4167	by student name and by the name of the school to which the
4168	student is admitted, subject to the requirements of ss. 1002.21
4169	and 1002.22 and 20 U.S.C. s. 1232g, and the applicable rules and
4170	regulations issued pursuant to such requirements. Any amounts
4171	carried forward shall be expended for annual scholarships or
4172	partial-year scholarships in the following state fiscal year.
4173	Net eligible contributions remaining on June 30 of each year
4174	which are in excess of the 5 percent that may be carried forward
	Page 144 of 157

2/18/2021 1:47:31 PM

604240

	576-02188-21
4117	full-time equivalent share of funds for all categorical
4118	programs, except for the Exceptional Student Education
4119	Guaranteed Allocation.
4120	(b) The maximum amount awarded to a student enrolled in a
4121	public school located outside of the district in which the
4122	student resides shall be \$750.
4123	(c) When a student enters the program, the eligible
4124	nonprofit scholarship-funding organization must receive all
4125	documentation required for the student's participation,
4126	including a copy of the report of the incident received pursuant
4127	to subsection (6) and the private school's and student's fee
4128	schedules. The initial payment shall be made after verification
4129	of admission acceptance, and subsequent payments shall be made
4130	upon verification of continued enrollment and attendance at the
4131	private school.
4132	(d) Payment of the scholarship by the eligible nonprofit
4133	scholarship-funding organization may be by individual warrant
4134	<pre>made payable to the student's parent or by funds transfer,</pre>
4135	including, but not limited to, debit cards, electronic payment
4136	cards, or any other means of payment that the department deems
4137	to be commercially viable or cost-effective. If payment is made
4138	by warrant, the warrant must be delivered by the eligible
4139	nonprofit scholarship-funding organization to the private school
4140	of the parent's choice, and the parent shall restrictively
4141	endorse the warrant to the private school. If payments are made
4142	by funds transfer, the parent must approve each payment before
4143	the scholarship funds may be deposited. The parent may not
4144	designate any entity or individual associated with the
4145	participating private school as the parent's attorney in fact to
1	

Page 143 of 157

604240

2/18/2021 1:47:31 PM

604240

4175shall be transferred to other eligible nonprofit scholarship- funding organizations participating in the Hope Scholarship4204(a) A tax credit is available under s. 14176funding organizations participating in the Hope Scholarship4205by a person that makes an eligible contribut.4177Program to provide scholarships for eligible students. All4206contributions shall be used for K-12 education4178transferred funds must be deposited by each eligible nonprofit4207scholarships under this section and may be used4179scholarship-funding organization receiving such funds into the4208scholarships under s. 1002.395. Each eligible4180scholarship account of eligible students. All transferred4209limited to a single designation payment of \$	ion. Eligible <u>on funding</u> to fund sed to fund e contribution is 105 per motor
4177Program to provide scholarships for eligible students. All4206contributions shall be used for K-12 education4178transferred funds must be deposited by each eligible nonprofit4207scholarships under this section and may be used4179scholarship-funding organization receiving such funds into the4208scholarships under s. 1002.395. Each eligible	on funding to fund sed to fund e contribution is 105 per motor
4178 transferred funds must be deposited by each eligible nonprofit 4207 scholarships under this section and may be used and the scholarships under this section and may be used and the scholarships under s. 1002.395. Each eligible 4179 scholarships funding organization receiving such funds into the scholarships 4207	e contribution is 105 per motor
4179 scholarship-funding organization receiving such funds into the 4208 scholarships under s. 1002.395. Each eligible	e contribution is 105 per motor
	105 per motor
4180 scholarship account of cligible students. All transferred 4209 limited to a single designation payment of \$	-
	a motor vehicle or
4181 amounts received by an eligible nonprofit scholarship-funding 4210 vehicle purchased at the time of purchase of	
4182 organization must be separately disclosed in the annual 4211 a single designation payment of \$105 per moto	or vehicle purchased
4183 financial audit requirement under s. 1002.395(6)(m). If no other 4212 at the time of registration of a motor vehic.	le that was not
4184 eligible nonprofit scholarship-funding organization participates 4213 purchased from a dealer, except that a contr	ibution may not
4185 in the Hope Scholarship Program, net eligible contributions in 4214 exceed the state tax imposed under chapter 2	12 that would
4186 excess of the 5 percent may be used to fund scholarships for 4215 otherwise be collected from the purchaser by	a dealer,
4187 students eligible under s. 1002.395 only after fully exhausting 4216 designated agent, or private tag agent. Payme	ents of
4188 all contributions made in support of scholarships under that 4217 contributions shall be made to a dealer at the formation of the scholarships under the scholarships and the scholarships and the scholarships are scholarships and the scholarships are schola	he time of purchase
4189 section in accordance with the priority established in s. 4218 of a motor vehicle or to a designated agent	or private tag agent
4190 1002.395(6)(c) prior to awarding any initial scholarships. 4219 at the time of registration of a motor vehic	le that was not
4191 (12) OBLICATIONS OF THE AUDITOR GENERAL 4220 purchased from a dealer. An eligible contribution	ution shall be
4192 (a) The Auditor General shall conduct an annual operational 4221 accompanied by a contribution election form	provided by the
4193 audit of accounts and records of each organization that 4222 Department of Revenue. The form shall include	e, at a minimum, the
4194 participates in the program. As part of this audit, the Auditor 4223 following brief description of the Hope Scho	larship Program and
4195 General shall verify, at a minimum, the total number of students 4224 the Florida Tax Credit Scholarship Program:	<u>"THE HOPE</u>
4196 served and transmit that information to the department. The 4225 SCHOLARSHIP PROGRAM PROVIDES A PUBLIC SCHOOL	STUDENT WHO WAS
4197 Auditor General shall provide the commissioner with a copy of 4226 SUBJECTED TO AN INCIDENT OF VIOLENCE OR BULL	YING AT SCHOOL THE
4198 cach annual operational audit performed pursuant to this 4227 OPPORTUNITY TO APPLY FOR A SCHOLARSHIP TO AT	TEND AN ELIGIBLE
4199 paragraph within 10 days after the audit is finalized. 4228 PRIVATE SCHOOL RATHER THAN REMAIN IN AN UNSA	FE SCHOOL
4200 (b) The Auditor General shall notify the department of any 4229 ENVIRONMENT. THE FLORIDA TAX CREDIT SCHOLARS	HIP PROGRAM PROVIDES
4201 organization that fails to comply with a request for 4230 A LOW-INCOME STUDENT THE OPPORTUNITY TO APPL	Y FOR A SCHOLARSHIP
4202 information. 4231 TO ATTEND AN ELIGIBLE PRIVATE SCHOOL." The f	orm shall also
4203 (2) (13) SCHOLARSHIP FUNDING TAX CREDITS 4232 include, at a minimum, a section allowing the	e consumer to
Page 145 of 157 Page 146 of 157	

Florida Senate - 2021 Bill No. CS for SB 48

PROPOSED COMMITTEE SUBSTITUTE

604240

	576-02188-21		576-02188-21
4233	designate, from all participating scholarship funding	4262	1. The
4234	organizations, which organization will receive his or her	4263	designated a
4235	donation. For purposes of this subsection, the term "purchase"	4264	contribution:
4236	does not include the lease or rental of a motor vehicle.	4265	2. The
4237	(b) A dealer, designated agent, or private tag agent shall \div	4266	designated a
4238	1. Provide the purchaser the contribution election form, as	4267	reporting pe
4239	provided by the Department of Revenue, at the time of purchase	4268	(d) A p
4240	of a motor vehicle or at the time of registration of a motor	4269	defraud the p
4241	vehicle that was not purchased from a dealer.	4270	fails to rem
4242	2. Collect eligible contributions.	4271	guilty of the
4243	3. Using a form provided by the Department of Revenue,	4272	1. If t
4244	which shall include the dealer's or agent's federal employer	4273	offense is a
4245	identification number, remit to an organization no later than	4274	provided in a
4246	the date the return filed pursuant to s. 212.11 is due the total	4275	the offender
4247	amount of contributions made to that organization and collected	4276	punishable a
4248	during the preceding reporting period. Using the same form, the	4277	or subsequen
4249	dealer or agent shall also report this information to the	4278	the third dee
4250	Department of Revenue no later than the date the return filed	4279	775.083, or
4251	pursuant to s. 212.11 is due.	4280	2. If th
4252	4. report to the Department of Revenue on each return filed	4281	than \$20,000
4253	pursuant to s. 212.11 the total amount of credits granted under	4282	punishable a
4254	s. 212.1832 for the preceding reporting period.	4283	3. If the
4255	(c) An organization $\frac{1}{2}$ shall report to $\frac{1}{2}$ and the Department of	4284	than \$100,004
4256	Revenue shall deposit all receipts held or designated as	4285	punishable a
4257	eligible contributions into a designated student fund, on or	4286	4. If the
4258	before the 20th day of each month, the total amount of	4287	offense is a
4259	contributions received pursuant to paragraph (b) in the	4288	in s. 775.08
4260	preceding calendar month on a form provided by the Department of	4289	(c) A p
4261	Revenue. Such report shall include:	4290	shall be orde
	Page 147 of 157		

604240

2/18/2021 1:47:31 PM

. The federal employer identification number of each hated agent, private tag agent, or dealer who remitted butions to the organization during that reporting period. 2. The amount of contributions received from each hated agent, private tag agent, or dealer during that ing period. d) A person who, with the intent to unlawfully deprive or id the program of its moneys or the use or benefit thereof, to remit a contribution collected under this section is of theft, punishable as follows: . If the total amount stolen is less than \$300, the se is a misdemeanor of the second degree, punishable as led in s. 775.082 or s. 775.083. Upon a second conviction, fender is guilty of a misdemeanor of the first degree, hable as provided in s. 775.082 or s. 775.083. Upon a third sequent conviction, the offender is guilty of a felony of hird degree, punishable as provided in s. 775.082, s. 3, or s. 775.084. . If the total amount stolen is \$300 or more, but less 20,000, the offense is a felony of the third degree, able as provided in s. 775.082, s. 775.083, or s. 775.084. . If the total amount stolen is \$20,000 or more, but less \$100,000, the offense is a felony of the second degree, hable as provided in s. 775.082, s. 775.083, or s. 775.084. I. If the total amount stolen is \$100,000 or more, the e is a felony of the first degree, punishable as provided 775.082, s. 775.083, or s. 775.084. (c) A person convicted of an offense under paragraph (d) be ordered by the sentencing judge to make restitution to

Page 148 of 157

604240

604240

576-02188-21

	576-02188-21		576-02188-21
4291	the organization in the amount that was stolen from the program.	4320	rules to administer this section, except the Department of
4292	(f) Upon a finding that a dealer failed to remit a	4321	Revenue shall adopt rules to administer $\underline{\text{this section}}$ subsection
4293	contribution under subparagraph (b)3. for which the dealer	4322	(13) .
4294	claimed a credit pursuant to s. 212.1832(2), the Department of	4323	Section 22. Subsection (4) of section 1002.411, Florida
4295	Revenue shall notify the affected organizations of the dealer's	4324	Statutes, is amended to read:
4296	name, address, federal employer identification number, and	4325	1002.411 Reading scholarship accounts
4297	information related to differences between credits taken by the	4326	(4) ADMINISTRATION.—An eligible nonprofit scholarship-
4298	dealer pursuant to s. 212.1832(2) and amounts remitted to the	4327	funding organization participating in a scholarship program
4299	eligible nonprofit scholarship-funding organization under	4328	under this chapter the Florida Tax Credit Scholarship Program
4300	subparagraph (b)3.	4329	established by s. 1002.395 may establish reading scholarship
4301	(g) Any dealer, designated agent, private tag agent, or	4330	accounts for eligible students in accordance with the
4302	organization that fails to timely submit reports to the	4331	requirements of eligible nonprofit scholarship-funding
4303	Department of Revenue as required in paragraphs (b) and (c) is	4332	organizations under this chapter.
4304	subject to a penalty of \$1,000 for every month, or part thereof,	4333	Section 23. Paragraphs (i) and (q) of subsection (1) of
4305	the report is not provided, up to a maximum amount of \$10,000.	4334	section 1002.421, Florida Statutes, are amended, and paragraph
4306	Such penalty shall be collected by the Department of Revenue and	4335	(r) is added to that subsection, to read:
4307	shall be transferred into the General Revenue Fund. Such penalty	4336	1002.421 State school choice scholarship program
4308	must be settled or compromised if it is determined by the	4337	accountability and oversight
4309	Department of Revenue that the noncompliance is due to	4338	(1) PRIVATE SCHOOL ELIGIBILITY AND OBLIGATIONSA private
4310	reasonable cause and not due to willful negligence, willful	4339	school participating in an educational scholarship program
4311	neglect, or fraud.	4340	established pursuant to this chapter must be a private school as
4312	(14) LIABILITYThe state is not liable for the award of or	4341	defined in s. 1002.01(2) in this state, be registered, and be in
4313	any use of awarded funds under this section.	4342	compliance with all requirements of this section in addition to
4314	(15) SCOPE OF AUTHORITYThis section does not expand the	4343	private school requirements outlined in s. 1002.42, specific
4315	regulatory authority of this state, its officers, or any school	4344	requirements identified within respective scholarship program
4316	district to impose additional regulation on participating	4345	laws, and other provisions of Florida law that apply to private
4317	private schools beyond those reasonably necessary to enforce	4346	schools, and must:
4318	requirements expressly set forth in this section.	4347	(i) <u>1.</u> Maintain a physical location in the state at which
4319	(3) (16) RULES. The State Board of Education shall adopt	4348	each student has regular and direct contact with teachers; or
	Page 149 of 157		Page 150 of 157

2/18/2021 1:47:31 PM

0 of 157

604240

Florida Senate - 2021 Bill No. CS for SB 48 PROPOSED COMMITTEE SUBSTITUTE



	576-02188-21			576-02188-21
4349	2. If the private school is a private virtual school, have		4378	3. Requirements
4350	at least one administrative office located in this state at		4379	a minimum, conduct on
4351	which all of its administrative staff are Florida residents.		4380	month.
4352	(q) Provide a report from an independent certified public		4381	
4353	accountant who performs the agreed-upon procedures developed		4382	The department shall
4354	pursuant to <u>s. 1002.394(11)(g)</u> s. 1002.395(6)(o) if the private		4383	school that knowingly
4355	school receives more than \$250,000 in funds from scholarships		4384	shall prohibit the sc
4356	awarded under this chapter in a state fiscal year. A private		4385	students, for 1 fisca
4357	school subject to this subsection must annually submit the		4386	private school fails
4358	report by September 15 to the scholarship-funding organization		4387	or has consecutive ye
4359	that awarded the majority of the school's scholarship funds.		4388	report required under
4360	However, for the 2020-2021 school year only, a school that		4389	determine that the pr
4361	receives more than \$250,000 in scholarship funds only through		4390	in a scholarship prog
4362	the John M. McKay Scholarship for Students with Disabilities		4391	Section 24. Para
4363	Program pursuant to s. 1002.39 must submit the annual report by		4392	1009.971, Florida Sta
4364	September 15 to the department. The agreed-upon procedures must		4393	1009.971 Florida
4365	be conducted in accordance with attestation standards		4394	(4) FLORIDA PREF
4366	established by the American Institute of Certified Public		4395	board shall have the
4367	Accountants.		4396	carry out the provisi
4368	(r) Provide to parents and students enrolled in a private		4397	not limited to, the p
4369	virtual school specific information posted and accessible online		4398	(aa) Adopt rules
4370	which includes, but is not limited to, all of the following		4399	prepaid college plan
4371	teacher-parent and teacher-student contact information for each		4400	savings plan authoriz
4372	course:		4401	Gardiner Scholarship
4373	1. How to contact the instructor, technical support staff,		4402	Family Empowerment Sc
4374	and the administration office by phone, e-mail, or online		4403	s. 1002.385 , which ma
4375	messaging tools.		4404	1. The use of su
4376	2. Requirements for regular contact with the instructor for		4405	programs for students
4377	the course and clear expectations for meeting such requirements.		4406	2. Effective pro
	Page 151 of 157			

2/18/2021 1:47:31 PM

that the instructor of each course must, at ne contact with the parent and student each suspend the payment of funds to a private y fails to comply with this subsection, and chool from enrolling new scholarship al year and until the school complies. If a to meet the requirements of this subsection ears of material exceptions listed in the paragraph (q), the commissioner may rivate school is ineligible to participate gram. agraph (aa) of subsection (4) of section atutes, is amended to read: Prepaid College Board.-PAID COLLEGE BOARD; POWERS AND DUTIES.-The powers and duties necessary or proper to ions of ss. 1009.97-1009.988, including, but power and duty to: relating to the purchase and use of a authorized under s. 1009.98 or a college ed under s. 1009.981 for the McKay-Gardiner Program pursuant to s. 1002.381 or the cholarship Program pursuant to s. 1002.394 ay include, but need not be limited to: uch funds for postsecondary education with disabilities; ocedures that allow program funds to be used

Page 152 of 157

576-02188-21

604240

576-02188-21

604240

4407	in conjunction with other funds used by a parent in the purchase	4436	designed for students with disabilities conducted by a state
4408	of a prepaid college plan or a college savings plan;	4437	postsecondary institution. A transfer authorized under this
4409	3. The tracking and accounting of program funds separately	4438	subsection may not exceed the redemption value of the advance
4410	from other funds contributed to a prepaid college plan or a	4439	payment contract at a state postsecondary institution or the
4411	college savings plan;	4440	number of semester credit hours contracted on behalf of a
4412	4. The reversion of program funds, including, but not	4441	qualified beneficiary. A qualified beneficiary may not be
4413	limited to, earnings from contributions to the Florida College	4442	changed while a prepaid college plan contains funds contributed
4414	Savings Plan;	4443	under <u>ss. 1002.381 and 1002.394</u> s. 1002.385 .
4415	5. The use of program funds only after private payments	4444	Section 26. Subsection (10) of section 1009.981, Florida
4416	have been used for prepaid college plan or college savings plan	4445	Statutes, is amended to read:
4417	expenditures;	4446	1009.981 Florida College Savings Program.—
4418	6. Contracting with each eligible nonprofit scholarship-	4447	(10) IMPLEMENTATION PROCEDURES
4419	funding organization to establish mechanisms to implement ss.	4448	(a) A college savings plan may be purchased, accounted for,
4420	1002.381 and 1002.394 s. 1002.385, including, but not limited	4449	used, and terminated as provided in <u>ss. 1002.381 and 1002.394</u> s.
4421	to, identifying the source of funds being deposited in the	4450	1002.385 .
4422	plans; and	4451	(b) A designated beneficiary may apply the benefits of a
4423	7. The development of a written agreement that defines the	4452	participation agreement toward the program fees of a program
4424	owner and beneficiary of an account and outlines	4453	designed for students with disabilities conducted by a state
4425	responsibilities for the use of the advance payment contract	4454	postsecondary institution. A designated beneficiary may not be
4426	funds or savings program funds.	4455	changed while a college savings plan contains funds contributed
4427	Section 25. Subsection (11) of section 1009.98, Florida	4456	under <u>ss. 1002.381 and 1002.394</u> s. 1002.385 .
4428	Statutes, is amended to read:	4457	Section 27. Subsection (4) of section 1011.61, Florida
4429	1009.98 Stanley G. Tate Florida Prepaid College Program	4458	Statutes, is amended to read:
4430	(11) IMPLEMENTATION PROCEDURES	4459	1011.61 DefinitionsNotwithstanding the provisions of s.
4431	(a) A prepaid college plan may be purchased, accounted for,	4460	1000.21, the following terms are defined as follows for the
4432	used, and terminated as provided in <u>ss. 1002.381 and 1002.394</u> s.	4461	purposes of the Florida Education Finance Program:
4433	1002.385 .	4462	(4) The maximum value for funding a student in kindergarten
4434	(b) A qualified beneficiary may apply the benefits of an	4463	through grade 12 or in a prekindergarten program for exceptional
4435	advance payment contract toward the program fees of a program	4464	children as provided in s. 1003.21(1)(e) shall be the sum of the
	Page 153 of 157		Page 154 of 157
	2/18/2021 1:47:31 PM		2/18/2021 1:47:31 PM

604240

Florida Senate - 2021 Bill No. CS for SB 48 PROPOSED COMMITTEE SUBSTITUTE

604240

	576-02188-21		576-02188-21
4465	calculations in paragraphs (a), (b), and (c) as calculated by	4494	annual appropriations act or the substantive bill implementing
4466	the department.	4495	the annual appropriations act, it shall be determined as
4467	(a) The sum of the student's full-time equivalent student	4496	follows:
4468	membership value for the school year or the equivalent derived	4497	(18) TEACHER SALARY INCREASE ALLOCATIONThe Legislature
4469	from paragraphs (1) (a) and (b), subparagraph (1) (c) 1., sub-	4498	may annually provide in the Florida Education Finance Program a
4470	subparagraphs (1)(c)2.b. and c., subparagraph (1)(c)3., and	4499	teacher salary increase allocation to assist school districts in
4471	subsection (2). If the sum is greater than 1.0, the full-time	4500	their recruitment and retention of classroom teachers and other
4472	equivalent student membership value for each program or course	4500	instructional personnel. The amount of the allocation shall be
4473	shall be reduced by an equal proportion so that the student's	4502	specified in the General Appropriations Act.
4473	total full-time equivalent student membership value is equal to	4502	(f) Notwithstanding any other provision of law, funds
			(1) Notwithstanding any other provision of law, funds
4475		4504	
4476	(b) If the result in paragraph (a) is less than 1.0 full-	4505	calculated amount for any scholarship awarded under chapter
4477	time equivalent student and the student has full-time equivalent	4506	1002.
4478	student enrollment pursuant to sub-subparagraph	4507	Section 29. Section 1011.687, Florida Statutes, is created
4479	(1) (c)1.b.(VIII), calculate an amount that is the lesser of the	4508	to read:
4480	value in sub-subparagraph (1)(c)1.b.(VIII) or the value of	4509	1011.687 K-12 Education Scholarship Program AllocationThe
4481	1.0 less the value in paragraph (a).	4510	K-12 Education Scholarship Program Allocation is established to
4482	(c) The full-time equivalent student enrollment value in	4511	provide funds to implement the McKay-Gardiner Scholarship
4483	<pre>sub-subparagraph (1)(c)2.a.</pre>	4512	Program provided in s. 1002.381 and the Family Empowerment
4484		4513	Scholarship Program provided in 1002.394. A student FTE
4485	A scholarship award provided to a student enrolled in the John	4514	scholarship amount shall be calculated as provided in ss.
4486	M. McKay Scholarships for Students with Disabilities Program	4515	1002.381(15) and 1002.394(12)(b), based on funds calculated for
4487	pursuant to s. 1002.39 is not subject to the maximum value for	4516	a similarly situated public school student full-time equivalent
4488	funding a student under this subsection.	4517	in the Florida Education Finance Program. For purposes of this
4489	Section 28. Paragraph (f) of subsection (18) of section	4518	allocation, one student FTE is equivalent to four quarterly
4490	1011.62, Florida Statutes, is amended to read:	4519	scholarship payments. A student who receives funding for the
4491	1011.62 Funds for operation of schoolsIf the annual	4520	program for less than four quarters shall be a fraction of an
4492	allocation from the Florida Education Finance Program to each	4521	FTE. Funds for the scholarship allocation shall be provided for
4493	district for operation of schools is not determined in the	4522	student FTE in each county in the amount prescribed in the
	Page 155 of 157		Page 156 of 157
	2/18/2021 1:47:31 PM		2/18/2021 1:47:31 PM



	576-02188-21
4523	General Appropriations Act. The calculated student scholarship
4524	amounts provided may not be revised during the fiscal year.
4525	Section 30. (1) Any unused tax credit that was approved
4526	under former s. 212.099, Florida Statutes 2020, before July 1,
4527	2021, continues in effect, subject to the carryforward,
4528	conveyance, assignment, transfer, and rescindment provisions of
4529	former s. 212.099(5), Florida Statutes 2020.
4530	(2) Any unused tax credit under former s. 1002.395, Florida
4531	Statutes 2020, which was approved before July 1, 2021, continues
4532	in effect, subject to the carryforward, conveyance, assignment,
4533	transfer, rescindment, estimated corporate income tax payment,
4534	and insurance premium tax installment payment provisions of
4535	former s. 1002.395(5), Florida Statutes 2020.
4536	(3) This section is repealed June 30, 2031.
4537	Section 31. Former s. 1002.395(5)(g), Florida Statutes
4538	2020, relating to deduction of contributions for purposes of
4539	calculating underpayments, applies to a taxpayer who, before
4540	July 1, 2021, was approved to receive a credit allocation by the
4541	department and reduced or made no estimated corporate income tax
4542	payments or insurance premium or assessment installment payments
4543	in reliance of former s. 1002.395(5)(g), Florida Statutes 2020,
4544	except that the taxpayer shall remit amounts intended for
4545	contributions to an eligible nonprofit scholarship organization
4546	to the department The department shall deposit such amounts into
4547	the designated student fund in accordance with s. $1002.395(4)$,
4548	Florida Statutes. This section expires June 30, 2024.
4549	Section 32. This act shall take effect July 1, 2021.

Page 157 of 157

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT (This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepar	ed By: The	Professional St	aff of the Committe	e on Appropriat	ions
BILL:	CS/SB 48					
INTRODUCER:	Education	Committe	e and Senator	Diaz and others		
SUBJECT:	Educationa	l Scholars	ship Programs			
DATE:	March 3, 2	021	REVISED:			
ANAL	YST	STAFI	F DIRECTOR	REFERENCE		ACTION
1. Sagues		Bouck		ED	Fav/CS	
2. Underhill		Elwell		AED	Recommen	nd: Fav/CS
3. Underhill		Sadber	ту	AP	Pre-meetin	ng

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Technical Changes

I. Summary:

CS/SB 48 consolidates student scholarship programs and provides parents with more flexibility to meet the educational needs of their child. The bill merges the John M. McKay Scholarship Program for Students with Disabilities (McKay program) with the Gardiner Scholarship Program (Gardiner program) and creates a new scholarship program, the McKay-Gardiner Scholarship Program (McKay-Gardiner program). The bill incorporates the Florida Tax Credit Scholarship Program (FTC program) and Hope Scholarship Program (Hope) into the Family Empowerment Scholarship Program (FES program). In addition, the bill:

- Establishes both scholarship programs as education savings accounts.
- Provides that eligible families may receive an award for students enrolled in a public school, a private school, or a home education program.
- Specifies that recipients of a scholarship during the 2020-2021 school year are eligible for a scholarship under the appropriate consolidated program for the 2021-2022 school year.
- Increases the scholarship awards to 97.5 percent of the per-student-funding calculation and authorizes up to 2.5 percent for administrative costs incurred by nonprofit scholarship funding organizations (SFOs).
- Combines eligibility requirements from the McKay and Gardiner scholarship programs to establish the McKay-Gardiner program student eligibility requirements and award priorities.
- Modifies the FES program student eligibility requirements and award priorities to incorporate provisions of the FTC program and Hope program.

- Establishes the maximum number of McKay-Gardiner program awards at 50,000 full-time equivalent (FTE) students with an annual scholarship growth rate of seven percent of the total student FTE who participated in the program in the prior year.
- Maintains the current FES program annual growth rate of one percent of the state's total public school student FTE enrollment.
- Establishes common accountability metrics across scholarship programs.
- Requires the Auditor General to conduct an operational audit of each nonprofit SFO at least once every three years.
- Specifies that a private virtual school, with at least one administrative office located in Florida, may participate in the state school choice scholarship program.

The impact on state funding is indeterminate. The state funding will depend on an official estimate of student FTE participating in the scholarship programs for the 2021-2022 school year, an official estimate of the amount of revenue that will be transferred into the Florida Education Finance Program (FEFP), and the amount of state funds allocated to the FEFP during the appropriation process that will aid in determination of the scholarship awards. See Section V.

The bill takes effect on July 1, 2021.

II. Present Situation:

The present situation for the relevant portions of the bill is discussed under the Effect of Proposed Changes of this bill analysis.

III. Effect of Proposed Changes:

Scholarships for Students with Disabilities

Present Situation

The John M. McKay Scholarship for Students with Disabilities Program

The McKay program was established in 1999 and provides public school students with a defined disability¹ and an Individual Education Plan (IEP)² or a 504 accommodation plan issued under s.

¹ Students with disabilities include K-12 students who are documented as having an intellectual disability; a speech impairment; a language impairment; a hearing impairment, including deafness; a visual impairment, including blindness; a dual sensory impairment; an orthopedic impairment; another health impairment; an emotional or behavioral disability; a specific learning disability, including, but not limited to, dyslexia, dyscalculia, or developmental aphasia; a traumatic brain injury; a developmental delay; or autism spectrum disorder. Section 1002.39(1), F.S.

² All students who are between the ages of three to 21 and have a disability have the right to a free, appropriate public education. Section 1003.5716, F.S. The IEP is the primary vehicle for communicating the school district's commitment to addressing the unique educational needs of a student with a disability. Florida Department of Education, *Developing Quality Individual Education Plans* (2015), *available at* <u>http://www.fldoe.org/core/fileparse.php/7690/urlt/0070122-qualityieps.pdf</u>, at 9.

504 of the Rehabilitation Act of 1973^3 the option to attend a different public school or attend a private school using a state funded school voucher scholarship.⁴

Student Eligibility

A student is eligible for an award under the McKay program if:

- The student has an Individual Education Plan (IEP), or a 504 accommodation plan;
- The student has spent the prior school year in attendance at a Florida public school or the Florida School for the Deaf and Blind; and
- The parent has obtained acceptance for admission of their child to a private school that is eligible to participate in the McKay Scholarship program.⁵

Program Prohibitions

A student is not eligible for an award under the McKay program if the student:

- Is enrolled in a Department of Juvenile Justice (DJJ) program or the Florida School for the Deaf and Blind;
- Participates in a home education or private tutoring program, or a virtual school that receives state funding unless the student is enrolled in no more than two courses per year;
- Does not have regular or direct contact with teachers;
- Is issued a temporary 504 accommodation plan valid for 6 months or less; or
- Receives any other educational scholarship pursuant to law.⁶

Eligibility Term

The term of the scholarship continues until the student returns to public school, graduates from high school, or reaches 22 years of age.⁷

School District Obligations

School districts are required to comply with multiple obligations, including all of the following:

- Notifying parents of the scholarship.
- Providing IEP evaluation and student assessment services.
- Allowing the parent to enroll their child in a public school other than the one assigned and provide transportation if the school chosen is consistent with the district school board's choice plan.
- Allowing the parent to enroll their child in a public school in an adjacent school district.⁸

https://www.dol.gov/agencies/oasam/centers-offices/civil-rights-center/statutes/section-504-rehabilitation-act-of-1973 (last visited Jan. 28, 2021). The Section 504 plan identifies the services and accommodations necessary for a student to access instruction and may include accommodations in the classroom and for local and state assessments. Florida Department of Education, *Accommodations, Assisting Students with Disabilities* (2018), *available at*

http://www.fldoe.org/core/fileparse.php/7567/urlt/0070069-accomm-educator.pdf. at 3.

³ U.S. Department of Labor, Section 504, Rehabilitation Act of 1973 *available at*

⁴ Section 1002.39(1), F.S.

⁵ Section 1002.39(2), F.S.

⁶ Section 1002.39(3), F.S.

⁷ Section 1002.39(4), F.S.

⁸ Section 1002.39(5), F.S.

In addition, the school district is required to report all students to the Department of Education (DOE) who are attending a private school using a McKay Scholarship.⁹

Department of Education Obligations

The DOE is responsible for administering the program, including:

- Cross-checking the list of participating students against the public school enrollment prior to each scholarship payment to avoid duplication; and¹⁰
- Making quarterly scholarship payments to the private school of the parent's choice.¹¹

Private School Obligations

Private schools participating in the scholarship program must comply with the general laws governing private schools, pursuant to s. 1002.421, F.S., and must provide all documentation required for a student's participation, including the student fee schedule.¹²

Parent and Student Obligations

A parent is exercising his or her parental choice to enroll his or her child in a private school, and is responsible for:

- Applying for admission to a private school;
- Remaining in attendance at the private school throughout the school year unless excused for illness or other good cause; and
- Restrictively endorsing the warrant to the private school.¹³

Transition-to-work Program

Students who are between the ages of 17 and 22 may participate in a transition-to-work program offered through their private school. The transition-to-work program includes academic instruction, work skills training, and a volunteer or paid work experience.¹⁴

Scholarship Funding and Payment

The McKay program is funded through the Florida Education Finance Program (FEFP) and administered by the DOE.¹⁵ The calculation of the awards are based on the base student allocation, the student's grade level, matrix level of services cost factors, and district cost differential for the school district to which the student was assigned, and funding from selected categorical programs.

⁹ Section 1002.39(10)(c), F.S.

¹⁰ Section 1002.39(6), F.S.

¹¹ Section 1002.39(10)(e), F.S.

¹² Section 1002.39(7), F.S.

¹³ Section 1002.39(8), F.S.

¹⁴ Section 1002.39(9), F.S.

¹⁵ The Florida Education Finance Program (FEFP) is the mechanism that allocates the state appropriation to each school district throughout the year based on reported student enrollments.

During the 2019-2020 school year, \$221.5 million in scholarship payments were distributed to 1,547 private schools serving 30,185 students. The average scholarship for a student with an IEP was \$8,473. The average scholarship for a student with a 504 accommodation plan was \$4,676.¹⁶

The Gardiner Scholarship Program

The Gardiner program was established in 2014 to provide eligible students with a disability¹⁷ a scholarship to meet the individual educational needs of the student through an education savings account.

Student Eligibility

In order to be eligible for a scholarship a student must:

- Be a Florida resident;
- Be at least three years of age before September 1 or eligible to enroll in kindergarten through grade 12,
- Have a defined disability; and
- Have an IEP written in accordance the rules of the State Board of Education (SBE)¹⁸ or the rules of another state; or
- Have the diagnosis of a specified disability from a physician or psychologist who holds an active license.¹⁹

Program Prohibitions

A student is not eligible for an award under the Gardiner program if the student is:²⁰

- Enrolled in a public school, including the Florida Virtual School;
- Enrolled in a DJJ program or the Florida School for the Deaf and Blind; or
- Receiving any other educational scholarship pursuant to law.²¹

A parent may not transfer any prepaid college plan or college savings account that contains funds contributed from the Gardiner Scholarship to another beneficiary. In addition, a parent may not receive a payment, refund or rebate from an approved provider of any services under the program.²²

¹⁶ Florida Department of Education, Office of Independent Education and Parental Choice, *McKay Scholarship Program* (2020), *available at* <u>https://www.fldoe.org/core/fileparse.php/5606/urlt/McKay-Aug.pdf</u>.

¹⁷ Disability means, for a 3- or 4-year-old child or for a student in kindergarten to grade 12, autism spectrum disorder, as defined in the Diagnostic and Statistical Manual of Mental Disorders, Fifth Edition, published by the American Psychiatric Association; cerebral palsy; Down syndrome; an intellectual disability; Phelan-McDermid syndrome; Prader-Willi syndrome; spina bifida; being a high-risk child; muscular dystrophy; Williams syndrome; rare diseases which affect patient populations of fewer than 200,000 individuals in the United States, as defined by the National Organization for Rare Disorders; anaphylaxis; deaf; visually impaired; traumatic brain injured; hospital or homebound; or identification as dual sensory impaired. The term "hospital or homebound" includes a student who has a medically diagnosed physical or psychiatric condition or illness and who is confined to the home or hospital for more than 6 months. Section 1002.385(2), F.S. ¹⁸ Rule 6A-6.0961, F.A.C. *See also* Rules 6A-6.03028, 6A-6.030281, 6A-6.03029, and 6A-6.03311, F.A.C.

¹⁹ Florida Department of Education, Office of Independent Education and Parental Choice, *Gardiner Scholarship Program* (2020), *available at* http://www.fldoe.org/core/fileparse.php/5606/urlt/Gardiner.pdf. See s. 1002.385(3), F.S.

²⁰ Section 1002.385(4), F.S.

²¹ Section 1002.385(4), F.S.

²² Section 1002.385(11), F.S.

Page 6

Authorized Uses of Funds

Scholarship funds provided through an education savings account must be used to meet the individual needs of an eligible student and may include:²³

- Instructional materials;
- Curriculum;
- Specialized services, programs, and courses;²⁴
- Tuition and fees;²⁵
- Transition services provided by job coaches;²⁶ and
- Contributions to a college prepaid account.

Eligibility Term

The term of the scholarship continues until one of the following occurs:

- The parent does not renew scholarship eligibility;
- The nonprofit SFO determines that the student is ineligible;
- The Commissioner of Education (commissioner) suspends or revokes scholarship participation or use of funds;
- The student's parent fails to comply with parent and student responsibilities for scholarship participation;
- The student enrolls in a public school; or
- The student graduates from high school or attains 22 years of age.²⁷

Any remaining funds revert to the state after denial or revocation of scholarship eligibility by the commissioner for fraud or abuse, or after three consecutive fiscal years in which an account has been inactive or three consecutive years after high school completion or graduation during which the student is not enrolled in an eligible postsecondary educational institution or a program offered by the institution.²⁸

School District Obligations

Upon request, school districts are required to develop an IEP and a matrix of services evaluation, and provide student assessment services.²⁹

²³ Section 1002.385(5), F.S.

²⁴ *Id.* Specialized services may include applied behavior analysis, services provided by speech-language pathologists, occupational therapy services, services provided by physical therapists, and services provided by listening and spoken language specialists. Specialized programs and courses include summer and after-school education programs and music and art therapy.

²⁵ Tuition or fees may include full-time or part-time enrollment in a home education program, an eligible private school, an eligible postsecondary educational institution or a program offered by the postsecondary institution, a private tutoring program, a virtual program, part-time tutoring, assessments, specialized programs including Voluntary Prekindergarten Education programs. Section 1002.385(5), F.S.

²⁶ "Transition services" means a coordinated set of activities for a student, designed within an outcome-oriented process, that promote movement from school to post-school activities, including postsecondary education; vocational training; integrated employment; supported employment; continuing and adult education; adult services; independent living, or community participation. Section 413.20(26), F.S.

²⁷ Section 1002.385(6), F.S.

²⁸ Id.

²⁹ Section 1002.385(7), F.S.

Private School Obligations

Private schools participating in the scholarship program must comply with the general laws governing private schools, pursuant to s. 1002.421, F.S., and must make provisions for students to take a nationally norm-referenced test and report the scores to the parent.³⁰

Department of Education Obligations

The DOE has multiple obligations, including all of the following:

- Maintaining a list of approved providers on the DOE website.
- Requiring each nonprofit SFO to verify eligible expenditures.
- Investigating any written complaint.
- Requiring quarterly reports by nonprofit SFOs that would include information related to participants, awards, expenditures, and types of providers.
- Compare the list of participating students against the public school enrollment lists, Voluntary Prekindergarten Education (VPK) enrollment lists, and the list of students participating in school choice scholarship programs prior to each scholarship payment to avoid duplication.³¹

Commissioner of Education Obligations

The commissioner may suspend or revoke the participation in the Gardiner program of students, parents, nonprofit SFOs, and approved providers.³²

Parent and Student Obligations

Parents must meet participation requirements for the Gardiner program, which include annually submitting a notarized, sworn compliance statement affirming:

- The student is enrolled in a program meeting attendance requirements;
- Funds are used as authorized;
- The parent is responsible for the child's education by meeting specified requirements; and
- The student remains in good standing with the provider or school.³³

In addition, the parent is responsible for all of the following:

- Filing an application for initial program participation.
- Notifying the school district that the student is participating in the Gardiner program.
- Enrolling his or her child in an eligible VPK program or private school, if choosing this option.
- Renewing participation in the program annually.
- Procuring the services necessary to educate the student.
- Paying expenses in excess of the amount of the Gardiner Scholarship.³⁴

³⁰ Section 1002.39(8), F.S.

³¹ Section 1002.39(9), F.S.

³² Section 1002.39(10), F.S.

³³ Section 1002.385(11), F.S.

³⁴ Section 1002.385(11), F.S.

Scholarship-funding Organization Obligations

The scholarship is directly administered by state-approved nonprofit scholarship funding organizations (SFOs), which have multiple obligations, including all of the following:

- Reviewing applications to determine student eligibility.
- Notifying parents of their receipt of a scholarship.
- Establishing deadlines for parents to confirm participation.
- Awarding scholarships based on established priorities.
- Maintaining separate accounts for each eligible student.
- Verifying qualifying educational expenditures.
- Returning any remaining program funds to the DOE.
- Notifying parents about the availability of requesting an IEP.
- Documenting each student's eligibility for a scholarship.³⁵

The nonprofit SFO is required to award scholarship funds in the following priority order:

- 1. Renewing students from the previous school year.
- 2. Students retained on the previous school year's wait list.
- 3. Newly approved applicants.
- 4. Late-filed applicant.

Auditor General Obligations

The Auditor General is required to conduct an annual operational audit of accounts and records of each nonprofit SFO that participates in the program.³⁶

Scholarship Funding and Payment

The funding amount is based on the student's matrix level of services. For a student without a matrix of services, the funding is calculated based on the amount to support Level III services. The amount of the scholarship award is equal to 90 percent of the calculated funding amount.³⁷ Once the scholarship has been verified and approved, the full amount of the award is deposited into the student's account. The nonprofit SFO may use up to three percent of the total amount of all program scholarships awarded for administrative expenses. The funds used for administrative expenses must originate from eligible tax credit contributions authorized under the FTC program and Hope program.³⁸

The Gardiner program has grown significantly over the seven years since it was established. For the 2014-2015 school year, scholarships totaling \$15 million were awarded to 1,559 students.³⁹ For the 2020-2021 school year, \$184.1 million has been awarded to 17,508 students through scholarships. The average scholarship amount is approximately \$10,464 per student.⁴⁰

³⁵ See s. 1002.385(12), F.S.

³⁶ Section 1002.385(14), F.S.

³⁷ Section 1002.385(13), F.S.

³⁸ Section 1002.395(6)(j), F.S.

³⁹ Florida Department of Education, Office of Independent Education and Parental Choice, *Gardiner Scholarship Program* (2020), *available at* <u>https://www.fldoe.org/core/fileparse.php/5606/urlt/Gardiner.pdf</u>.

⁴⁰ *Id.* Data for 2020-2021 is current as of Nov. 16, 2020.

Effect of Proposed Changes

The bill repeals s. 1002.385, F.S., relating to the Gardiner Scholarship Program and s. 1002.39, F.S., relating to the John M. McKay Scholarships for Students with Disabilities Program, and creates a new education savings account scholarship program: s. 1002.381, F.S., relating to the McKay-Gardiner Scholarship Program (McKay-Gardiner).

McKay-Gardiner Scholarship Program

The bill merges the McKay and the Gardiner scholarship programs into a single scholarship program, the McKay-Gardiner Scholarship Program, with a common set of eligibility requirements and scholarship award funding structure.

Student Eligibility

To be eligible for receipt of a scholarship, a student must be a Florida resident, be three or four years of age or eligible to enroll in kindergarten through grade 12, and have a disability as specified in law that is documented through one of the following:

- An IEP⁴¹ written in accordance to the rules of the SBE⁴² or the rules of another state;
- A diagnosis of a defined disability from a physician or psychologist who holds an active license; or
- A 504 accommodation plan issued under s. 504 of the Rehabilitation Act of 1973.⁴³

The bill specifies the following priority order for awarding scholarships:

- A student who received a McKay or Gardiner program scholarship in the prior year;
- A student retained on the previous school year's wait list; and
- Other eligible students.

Program Prohibitions

Similar to the Gardiner program,⁴⁴ the bill specifies that a student is not eligible for an award under the McKay-Gardiner program if he or she is enrolled in a public school or DJJ program, issued a temporary 504 accommodation plan, does not have regular or direct contact with teachers unless enrolled in a transition-to-work program, or is receiving any other educational scholarship pursuant to state law.

Authorized Uses of Funds

The bill maintains that the scholarship is directly administered by state-approved nonprofit SFOs. Similar to the Gardiner program,⁴⁵ scholarship funds can be used to meet the education needs of students, which in addition to all authorized uses under the Gardiner program, include:

- Digital devices and internet access.
- Teacher's manuals.
- Classes related to art, music, or theater.

⁴¹ Supra note 20.

⁴² Rule 6A-6.0961, F.A.C. See also Rules 6A-6.03028, 6A-6.030281, 6A-6.03029, and 6A-6.03311, F.A.C.

⁴³ Supra note 21.

⁴⁴ See Section 1002.385(4), F.S.

⁴⁵ See Section 1002.385(5), F.S.

- Fees for summer and after-school programs.
- Transition services provided by private schools or job coaches.
- Transportation expenses not to exceed \$750 per year.

Eligibility Term

The term of the scholarship under the bill remains similar to the conditions for termination under the Gardiner program.⁴⁶

School District Obligations

School districts must also continue to notify parents about the scholarship and provide IEP evaluation and assessment services.

Private School Obligations

Private schools participating in the scholarship program must continue to comply with current law,⁴⁷ and under the bill may discount tuition if the private school deems it necessary.

Department of Education Obligations

The bill requires the DOE to distribute scholarship funds on a quarterly basis, and adds requirements from the FES program and the FTC program to maintain and publish a list of nationally norm-referenced tests identified for purposes of satisfying assessment requirements, verify nonprofit SFO eligibility, and maintain scholarship information on the DOE website. Additionally, the bill maintains DOE obligations from the Gardiner program, including:

- Maintaining a list of approved providers.
- Requiring nonprofit SFOs to verify eligible educational expenses.
- Requiring quarterly reports of nonprofit SFOs.
- Cross-checking student participation and avoid duplicate payments to nonprofit SFOs.
- Investigating written complaints by a parent, student, private school, public school, school district, nonprofit SFO, provider, or other party.

Commissioner of Education Obligations

The bill maintains that the commissioner may suspend or revoke the participation in the program of students, parents, nonprofit SFOs, and approved providers.

Parent and Student Obligations

The bill requires parents to meet a number of requirements similar to the Gardiner program,⁴⁸ which include annually submitting a sworn compliance statement that affirms:

- The student is enrolled in a program meeting attendance requirements.
- Funds are used as authorized.
- The parent is responsible for the child's education by meeting specified requirements.
- The student remains in good standing with the provider or school.

⁴⁶ See Section 1002.385(6), F.S.

⁴⁷ Section 1002.421, F.S.

⁴⁸ See Section 1002.385(11), F.S.

Scholarship-funding Organization Obligations

Under the bill, nonprofit SFOs participating in the McKay-Gardiner program may use up to 2.5 percent of the student generated funding for administrative purposes and must comply with a number of requirements to administer the program:

- From the FTC program:
 - Complying with federal antidiscrimination provisions.⁴⁹
 - Complying with background check requirements.
 - Prohibiting an owner or operator from participating in the program or restricting scholarships.
 - Providing an annual financial audit conducted by an independent certified public accountant to the Auditor General.
 - Monitoring compliance of private schools.
 - Notifying the DOE of any violations of law.
 - Having operated for at least three years without any material audit finding in order to use specified funds for administrative purposes.
 - Maintaining a surety bond. ⁵⁰
- From the Gardiner program:
 - Maintaining separate accounts for students.
 - Receiving applications, determining eligibility, and awarding scholarships.
 - Verifying qualifying educational expenditures.
 - Returning program funds as required.
 - Notifying parents of IEP evaluations and reevaluations.
 - Submitting timely reports to the DOE and Auditor General.⁵¹

The bill also retains the nonprofit SFO application process from the FTC program.⁵²

Auditor General Obligations

Similar to public school districts, the bill requires the Auditor General to conduct an operational audit on an approved nonprofit SFO at least once every three years,⁵³ rather than annually as currently required under the Gardiner program.

Transition-to-work Program

The bill maintains the opportunity from the McKay program for students who are between the ages of 17 and 22 to participate in a transition-to-work program offered through their private school. The transition-to-work program includes academic instruction, work skills training, and a volunteer or paid work experience.

⁴⁹ 42 U.S.C. s. 2000d.

⁵⁰ Section 1002.395(4), F.S.

⁵¹ Section 1002.385(12), F.S.

⁵² See Section 1002.395(15), F.S.

⁵³ Since 2015, the Auditor General has conducted annual operational audits of the accounts and records of eligible nonprofit scholarship-funding organizations. As recent audits have not disclosed significant control deficiencies or noncompliance, the Legislature should consider amending ss. 11.45(2)(l), 1002.385(14)(a), and 1002.40(12)(a), F.S., to require the Auditor General to conduct operational audits at least once every 3 years of the accounts and records of eligible nonprofit scholarship-funding organizations. Auditor General, *Auditor General Annual Report 2020 November 1, 2019, Through October 31, 2020* (2020) *available at* https://flauditor.gov/pages/pdf_files/annual%20report%202020.pdf at 7.. Section 11.45(2)(f), F.S.

Scholarship Funding and Payment

The bill establishes the McKay-Gardiner program for up to 50,000 full-time equivalent (FTE) students with a seven percent annual scholarship growth rate. The funding is calculated based on the FEFP grade level, the district school to which the student would have been assigned, and the level of services generated by the students. The scholarship award is 97.5 percent of the calculated amount. However, unlike the Gardiner program where a student's full scholarship award is distributed at the beginning of the school year or upon program enrollment, scholarship awards under the new McKay-Gardiner program will be disbursed on a quarterly basis.

Similar to the Gardiner program, any remaining funds revert to the state after denial or revocation of scholarship eligibility by the commissioner for fraud or abuse, or after two consecutive fiscal years in which an account has been inactive or three consecutive years after high school completion or graduation during which the student is not enrolled in an eligible postsecondary educational institution or a program offered by the institution.

Other K-12 Education Scholarship Programs

Present Situation

Florida Tax Credit (FTC) Scholarship Program

The FTC program was established in 2001⁵⁴ to authorize private, voluntary contributions from corporate donors to eligible nonprofit SFOs that award tax credit scholarships to eligible children from low-income families.⁵⁵ State law requires the nonprofit SFOs to use the contributions received to provide scholarships to eligible students for the cost of private school tuition or transportation to a public school that is different from the school to which the student was assigned.

Student Eligibility

To be eligible for an award under the FTC program, a student must meet at least one of the following criteria:

- The student is on the direct certification list⁵⁶ or the student's household income level does not exceed 260 percent of the federal poverty level; or
- The student is currently placed, or during the previous state fiscal year was placed, in foster care or in out-of-home care as defined in law. ⁵⁷

⁵⁴ Section 5, ch. 2001-225, L.O.F.

⁵⁵ The program allows a corporation to receive a dollar-for-dollar tax credit up to 100% of its state income tax liability. The program also includes credits against the insurance premium tax for contributions to eligible nonprofit SFOs, credits against severance taxes on oil and gas production, self-accrued sales tax liabilities of direct pay permit holders, and alcoholic beverage taxes on beer, wine, and spirits. The maximum amount the state may award is \$873 million in credits for the 2020-21 fiscal year. Department of Education, *Florida Tax Credit Scholarship Program September 2020 Quarterly Report* (2020), *available at*: http://www.fldoe.org/core/fileparse.php/7558/urlt/FTC-Sept-2020-Q-Report.pdf.

⁵⁶ Direct certification list means the certified list of children who qualify for the food assistance program, the Temporary Assistance to Needy Families Program, or the Food Distribution Program on Indian Reservations provided to the Department of Education by the Department of Children and Families. Section 1002.395(2)(c), F.S.

⁵⁷ Section 1002.395(3), F.S.

Priority is given to a student whose household income level does not exceed 185 percent of the federal poverty level or who is in foster care or out-of-home care.

A sibling of a student who is participating in the scholarship program is eligible for a scholarship if the student resides in the same household as the sibling.

Program Prohibitions

A student is not eligible for a scholarship while he or she is enrolled in a public school or DJJ program; receiving another state educational scholarship pursuant to Florida law; enrolled in a home education or private tutoring program, or enrolled in the Florida School for the Deaf and the Blind. The student is also limited to participating in no more than two state-funded virtual courses per year.⁵⁸

Eligibility Term

A student who initially receives a scholarship remains eligible to participate until the student graduates from high school or attains the age of 21 years, whichever occurs first, regardless of the student's household income level. ⁵⁹

Scholarship Funding Tax Credits

A taxpayer may submit an application for a tax credit toward one or more contributions to an eligible nonprofit SFO that administers an educational scholarship program.⁶⁰

Scholarship-funding Organization Obligations

Nonprofit SFOs must comply with requirements relating to administration of the program, which include federal antidiscrimination laws, background checks, and private school choice. In addition, nonprofit SFOs must:

- Give first priority to eligible students who received an FTC program scholarship during the previous school year;
- Apply all funds available under the FTC program and the Hope program for renewal scholarship awards before awarding any initial scholarships;
- Provide a scholarship to an eligible student on a first-come, first-served basis unless the student qualifies for priority established in law;
- Refer any student eligible for an FTC program scholarship who did not receive a renewal or initial scholarship based solely on the lack of available funds through the FTC program or Hope program to another eligible nonprofit SFO that may have funds available;
- Not restrict or reserve scholarships for use at a particular private school or provide scholarships to a child of an owner or operator;
- Allow a student in foster care or out-of-home care or a dependent child of a parent who is a member of the United States Armed forces to apply for a scholarship at any time;
- Allow a student to attend any private school and transfer school during the school year;
- Maintain separate accounts for scholarship funds and operating funds;

⁵⁸ Section 1002.395(4), F.S.

⁵⁹ Section 1002.395(3), F.S.

⁶⁰ Section 1002.395(5), F.S.

- Provide the annual financial audit report to the Auditor General and the DOE.
- Submit quarterly reports to the DOE; and
- Maintain a surety bond. ⁶¹

The nonprofit SFO may use up to three percent of the total amount of all scholarships awarded for administrative expenses. No more than 25 percent of the eligible contributions can be carried forward to the following state fiscal year. Prior to granting a scholarship, the nonprofit SFO must document the student's eligibility each year.

An organization that intends to participate in the program must annually submit an application to the Office of Independent Education and Parental Choice. Within 30 days of receipt of the application, the commissioner shall recommend approval to the State Board of Education. If an existing nonprofit SFO is disapproved for renewal, all remaining funds held by the SFO must be transferred to other eligible nonprofit SFOs to provide scholarships for eligible students.⁶²

Parent and Student Obligations

Parents must meet participation requirements for the FTC program, which include all of the following:⁶³

- Selecting an eligible private school.
- Informing the child's school district when withdrawing their child to attend a private school.
- Remaining in attendance at the private school throughout the school year.
- Ensuring the student takes the norm-referenced assessment.
- Restrictively endorsing the warrant to the private school.

Private School Obligations

Private schools participating in the scholarship program must comply with the general laws governing private schools, pursuant to s. 1002.421, F.S., and must make provisions for students to take a nationally norm-referenced test and report the scores to the parent.⁶⁴

Department of Education Obligations

The DOE has multiple obligations, including all of the following:

- Verifying the eligibility of each nonprofit SFO.
- Verifying the eligibility of expenditures.
- Cross-checking the list of participating students against the public school enrollment to avoid duplication.
- Maintaining a list of nationally norm-referenced tests.
- Issuing a project grant award every two years to a state university to which private schools must report the scores from the nationally norm-referenced tests.
- Notifying the nonprofit SFO of their eligible students and eligible students associated with other nonprofit SFOs.

⁶¹ Section 1002.395(6), F.S.

⁶² Section 1002.395(15), F.S.

⁶³ Section 1002.395(7), F.S.

⁶⁴ Section 1002.395(8), F.S.

- Requiring quarterly reports by nonprofit SFOs that would include information related to the scholarship participants and the private schools they attend.
- Providing a process to match the direct-certification list with the scholarship application data.⁶⁵

School District Obligations

School districts are required to comply with multiple obligations, including:

- Notifying households that receive a free or reduced-price meal of the scholarship, upon request of the nonprofit SFO; and
- Implementing test administration of statewide assessments at private schools.⁶⁶

Scholarship Funding and Payment

During the 2019-20 school year, FTC program scholarships in the amount of \$670 million were awarded to a total of 111,219 students enrolled in 1,870 participating Florida private schools. The maximum scholarship amount per student in the 2019-2020 school year was \$7,408.⁶⁷ As of January 2021, 100,008 scholarships were awarded to students for the 2020-2021 school year.⁶⁸

Family Empowerment Scholarship (FES) Program

The FES program was established in 2019⁶⁹ to provide educational options to eligible children of families with limited financial resources through a state funded school voucher scholarship. Similar to the McKay program,⁷⁰ the FES program is based on the FEFP allocation formula.

Student Eligibility

To be eligible for an award under the FES program, a student must meet the following criteria:⁷¹

- The student is:
 - On the direct certification list pursuant to law or the student's household income level does not exceed 300 percent of the federal poverty level; or
 - Currently placed, or during the previous fiscal year was placed, in foster care or in out-ofhome care as defined in law.
- The student is eligible to enroll in kindergarten or has spent the prior school year in attendance at a Florida public school. However, a dependent child of a member of the United States Armed Forces who transfers to a school in this state from out of state or from a foreign country due to a parent's permanent change of station orders or a foster child is exempt from the prior public school attendance requirement.

https://www.flsenate.gov/Committees/Show/ED/MeetingPacket/4961/8839_MeetingPacket_4961.pdf. ⁶⁹ Section 6, ch. 2019-21, L.O.F.

⁷⁰ See Section 1002.39(10), F.S.

⁶⁵ Section 1002.395(9), F.S.

⁶⁶ Section 1002.395(10), F.S.

⁶⁷ Florida Department of Education, *Fact Sheet, Florida Tax Credit Scholarship Program* (2020), *available at* <u>https://www.fldoe.org/core/fileparse.php/5606/urlt/FTC-Sept-2020-line.pdf</u>.

⁶⁸ Florida Department of Education, *K-12 Scholarships*, Presentation to the Committee on Education, The Florida Senate (January 12, 2021), *available at*

⁷¹ Section 1002.394(3), F.S.

• The parent has obtained acceptance for admission of the student to a private school that is eligible for the program and the parent has requested a scholarship from the DOE at least 60 days before the date of the first scholarship payment.

A sibling of a student who is participating in the FES program is eligible for a scholarship if the student resides in the same household as the sibling.

The law specifies the following priority order for awarding FES scholarships:

- 1. An eligible student who received a FES program scholarship in the prior year.
- 2. An eligible student who is a renewal student from a different nonprofit SFO.
- 3. An eligible student who attended a public school the prior year and was on the direct certification list or the student was placed in foster care.
- 4. An eligible student who is eligible to enroll in kindergarten and was on the direct certification list or the student was placed in foster care.
- 5. An eligible student whose household income level does not exceed 300 percent of the federal poverty level and who attended a public school the prior year or is a renewal student from a different nonprofit SFO.⁷²

The qualifying household income level of 300 percent may increase by 25 percent in any fiscal year in which more than five percent of the available scholarships authorized have not been awarded.

Eligibility Term

A student who receives a scholarship remains eligible to participate until the student graduates from high school or attains the age of 21 years, whichever occurs first, regardless of the student's household income level.⁷³

Program Prohibitions

A student is not eligible for a scholarship while he or she is enrolled in a public school or DJJ program; receiving another state educational scholarship pursuant to Florida law; enrolled in a home education or private tutoring program, a virtual program that receives state funding pursuant to the student's participation, or enrolled in the Florida School for the Deaf and the Blind.⁷⁴

School District Obligations

School districts must provide information on the district's website and inform all households within the district receiving free or reduced priced meals under the National School Lunch Act⁷⁵

⁷² Section 1002.394(3), F.S.

⁷³ Section 1002.394(4), F.S.

⁷⁴ Section 1002.394(5), F.S.

⁷⁵ 42 U.S.C s. 1751, et seq. The National School Lunch Program (NSLP) is a federally assisted meal program operating in public and nonprofit private schools and residential child care institutions. It provides nutritionally balanced, low-cost or free lunches to children each school day. The program was established under the National School Lunch Act, signed by President Harry Truman in 1946. USDA Food and Nutrition Service, *National School Lunch Program*, <u>https://www.fns.usda.gov/nslp</u> (last visited Jan. 29, 2021).

of their eligibility to apply for the scholarship. School districts must also notify the student and parent about, and provide services for, statewide assessment participation.⁷⁶

Department of Education Obligations

The DOE is required to:

- Publish information on the DOE website about the FES program, including student eligibility criteria, parental responsibilities, and relevant data;
- Cross-check the list of participating scholarship students with the public school enrollment lists before each scholarship payment is made to avoid duplication;
- Maintain and publish a list of nationally norm-referenced tests identified for purposes of satisfying the FES program testing requirement; and
- Establish and notify nonprofit SFO's of specified deadlines.⁷⁷

Private School Obligations

Private schools participating in the scholarship program must comply with the general laws governing private schools, pursuant to s. 1002.421, F.S., and must provide all documentation required for a student's participation, including the student fee schedule. In addition, the private school must annually administer or make provision for participating students in grades three through ten to take one of the nationally norm-referenced tests identified by the DOE or take the statewide standardized assessments. A participating private school must report a student's scores to his or her parent and to a state university for the purpose of annual performance data reporting.⁷⁸

Parent and Student Obligations

Parents must meet participation requirements for the FTC program, which include all of the following:

- Selecting an eligible private school.
- Requesting a scholarship at least 60 days prior to first scholarship payment.
- Informing the child's school district when withdrawing child to attend a private school.
- Remaining in attendance at the private school throughout the school year.
- Reviewing the private school's policies with the school principal or designee.
- Ensuring the student takes the norm-referenced assessment.
- Restrictively endorsing the warrant to the private school.⁷⁹

Scholarship-funding Organization Obligations

An eligible nonprofit SFO:

- Must verify the household income level of students and submit the verified list of students and related documentation to the DOE;
- Must award scholarships in priority order as specified in law;

⁷⁶ Section 1002.394(6), F.S.

⁷⁷ Section 1002.394(7), F.S.

⁷⁸ Section 1002.394(8), F.S.

⁷⁹ Section 1002.394(9), F.S.

- May use up to one percent of the total amount of all FES program scholarships awarded for administrative expenses. The funds used for administrative expenses must originate from eligible tax credit contributions authorized under the FTC program and Hope program;⁸⁰
- Must, in a timely manner, submit any information requested by the DOE relating to the scholarship; and
- Must notify the DOE of any violation by a parent or private school of FES program requirements.⁸¹

Scholarship Funding and Payment

The funding amount is based on the student's grade level and school district in which the student was assigned plus a share of most categorical programs.⁸² The amount of the scholarship award is equal to 95 percent of the calculated amount. The amount of the award is deposited quarterly in the student's account once the scholarship has been verified and approved.⁸³

The FES program was initially established for up to 18,000 eligible students annually beginning with the 2019-2020 school year, and served 17,823.⁸⁴ Beginning in the 2020-2021 school year, the number of students participating in the FES annually increases by one percent of the state's total public school student enrollment.⁸⁵ As of January 2021, 36,384 scholarships were awarded to students for the 2020-2021 school year.⁸⁶

Hope Scholarship Program (Hope)

The Hope program was established in 2018⁸⁷ as a tax credit scholarship program to provide the parent of a public school student in kindergarten through grade 12 an opportunity to transfer the student to another public school or to request a scholarship for the student to enroll in and attend an eligible private school if that student has been subjected to battery; harassment; hazing; bullying; kidnapping; physical attack; robbery; sexual offenses; threat or intimidation; or fighting at school.⁸⁸

Once a parent or child submits a report of an incident, the school principal must provide a copy of the report to the parent and investigate the incident. Once the investigation is complete, or within 15 days after the incident was reported, whichever occurs first, the principal must notify the parent about the Hope program.⁸⁹

https://www.flsenate.gov/Committees/Show/ED/MeetingPacket/4961/8839_MeetingPacket_4961.pdf. ⁸⁷ Section 16, ch. 2018-6, L.O.F.

⁸⁰ Section 1002.395(6)(j), F.S.

⁸¹ Section 1002.394(10), F.S.

⁸² In addition to the basic amount for current operations for the FEFP specified in law, the Legislature may appropriate categorical funding for specified programs, activities, or purposes. Section 1011.62(6), F.S.

⁸³ Section 1002.394(11), F.S.

⁸⁴ Florida Department of Education, *K-12 Scholarships*, Presentation to the Committee on Education, The Florida Senate (January 12, 2021), *available at*

https://www.flsenate.gov/Committees/Show/ED/MeetingPacket/4961/8839_MeetingPacket_4961.pdf.

⁸⁵ Section 1002.394(11)(a), F.S.

⁸⁶ Florida Department of Education, *K-12 Scholarships*, Presentation to the Committee on Education, The Florida Senate (January 12, 2021), *available at*

⁸⁸ Section 1002.40(1) and (6), F.S.

⁸⁹ Section 1002.40(6), F.S.

Program Prohibitions

A student is not eligible for a scholarship while he or she is enrolled in a public school or DJJ program; receiving another state educational scholarship pursuant to Florida law; enrolled in a home education or private tutoring program, or enrolled in the Florida School for the Deaf and the Blind. The student is also limited to participating in no more than two state-funded virtual courses per year.⁹⁰

Eligibility Term

The term of the scholarship continues until the student returns to public school or graduates from high school.⁹¹

School District Obligations

A school district is required to notify parents of the scholarship upon conclusion of the investigation about the opportunity to enroll in a different public school or attend an eligible private school.⁹²

Private School Obligations

Private schools participating in the scholarship program must comply with the general laws governing private schools, pursuant to s. 1002.421, F.S. and must annually administer or make provision for participating students in grades three through ten to take one of the nationally norm-referenced tests identified by the DOE or take the statewide standardized assessments.⁹³

Department of Education Obligations

The DOE is required to:

- Cross-check the list of participating scholarship students with the public school enrollment lists to avoid duplication;
- Maintain a list of nationally norm-referenced;
- Require quarterly reports by the nonprofit SFOs regarding the number of students and private schools enrolled; and
- Contract with an independent entity to annually evaluate the program.⁹⁴

Parent and Student Obligations

Parents must meet participation requirements for the Hope program, which include all of the following:⁹⁵

- Selecting an eligible private school.
- Informing the child's school district when withdrawing child to attend a private school.
- Remaining in attendance at the private school throughout the school year.

⁹⁰ Section 1002.40(4), F.S.

⁹¹ Section 1002.40(5), F.S.

⁹² Section 1002.40(6), F.S.

⁹³ Section 1002.40(7), F.S.

⁹⁴ Section 1002.40(8), F.S.

⁹⁵ Section 1002.40(9), F.S.

- Ensuring the student takes the norm-referenced assessment.
- Restrictively endorsing the warrant to the private school.

Scholarship-funding Organization Obligations

The scholarship is directly administered by state-approved nonprofit SFOs, which have multiple obligations, including.

- Reviewing applications to determine student eligibility.
- Notifying parents of their receipt of a scholarship.
- Establishing deadlines for parents to confirm participation.
- Awarding scholarships and giving priority to renewing students.
- Preparing quarterly reports to the DOE.
- Notifying the DOE of any violation.⁹⁶

Auditor General Obligations

The Auditor General is required to conduct an annual operational audit of accounts and records of each organization that participates in the program.⁹⁷

Scholarship Funding Tax Credit

A tax credit⁹⁸ is available for use by a person who makes an eligible contribution.⁹⁹ Eligible contributions used to fund the Hope program may be used to fund FTC scholarships, with conditions. A nonprofit SFO may carry forward to the next state fiscal year no more than five percent of net eligible contributions to the Hope program.¹⁰⁰

Scholarship Funding and Payment

The Hope program served 388 students in the 2019-2020 school year. As of January 2021, 476 scholarships were awarded to students for the 2020-2021 school year.¹⁰¹

Effect of Proposed Changes

The bill modifies s. 1002.394, F.S., relating to the Family Empowerment Scholarship Program, s. 1002.395, F.S., relating to the Florida Tax Credit Scholarship Program, s. 1002.40, F.S., relating to the Hope Program, and related statutes.

https://www.flsenate.gov/Committees/Show/ED/MeetingPacket/4961/8839 MeetingPacket 4961.pdf.

⁹⁶ Section 1002.40(10), F.S.

⁹⁷ Section 1002.40(12), F.S.

⁹⁸ The purchaser of a motor vehicle is granted a credit of 100 percent of an eligible contribution made to an eligible nonprofit scholarship-funding organization for the Hope Scholarship Program against any tax imposed by the state and collected from the purchaser by a dealer, designated agent, or private tag agent as a result of the purchaser or acquisition of a motor vehicle, except that a credit may not exceed the tax that would otherwise be collected from the purchaser by a dealer, designated agent, or private tag agent. Section 212.1832(1), F.S.

⁹⁹ Section 1002.40(13), F.S.

¹⁰⁰ Section 1002.40(11)(i), F.S.

¹⁰¹ Florida Department of Education, *K-12 Scholarships*, Presentation to the Committee on Education, The Florida Senate (January 12, 2021), *available at*

Family Empowerment Scholarship Program

The bill incorporates the FTC program and Hope program into the FES program with a common set of eligibility requirements and scholarship award funding structure, expands the option under which a student may qualify for the FES program, and changes the program from a state funded school voucher program to an education savings account program.

Student Eligibility

A student is eligible for an award under the FES program if the student is eligible to enroll in kindergarten through grade 12 and is:

- On the direct certification list or the student's household income does not exceed 300 percent of poverty; which is a higher maximum income level than the FTC program, which is 260% of the poverty level;
- Currently placed or placed during the previous fiscal year in foster or out-of-home care;
- A sibling of a participating student residing in the same household; or
- Enrolled in a public school and reported an incident of being subjected to battery; harassment; hazing; bullying; kidnapping; physical attack; robbery; sexual offenses, threat or intimidation; or fighting at school.

The bill removes the requirement that a student must spend the prior year in attendance at a Florida public school. Therefore, under the bill students participating in a home education or private tutoring program may be eligible to apply for a scholarship, which may likely increase the number of families eligible for an award under the FES program.

The bill establishes scholarship award priorities in the following order:

- A student who received an FTC program or Hope program award in the 2020-2021 school year and a student who received an FES program award the previous school year.
- A student who was retained on the previous school year's wait list.
- A student placed in foster care, a sibling of a participating student, or a student who reported an incident of being subjected to battery; harassment; hazing; bullying; kidnapping; physical attack; robbery; sexual offenses; threat or intimidation; or fighting at school.
- A student who's household income does not exceed 185 percent of the federal poverty level.
- A student who's household income does not exceed 300 percent of the federal poverty level.

Eligibility Term

The bill adds to the FES program similar policies from the Gardiner program relating to scholarship terms.

Commissioner of Education Obligations

The bill adds to the FES program similar policies from the Gardiner program relating to commissioner responsibilities. The bill specifies that any remaining funds revert to the state after denial or revocation of scholarship eligibility by the commissioner for fraud or abuse, or after two consecutive fiscal years in which an account has been inactive or two consecutive years after high school completion or graduation during which the student is not enrolled in an eligible postsecondary educational institution or a program offered by the institution.

Program Prohibitions

The bill removes the restriction that a student could not participate in a home education program or participate in a private tutoring program.

Authorized Use of Funds

The bill modifies the FES program from an award which only covers tuition at a private school to an education savings account program and authorizes parents to use scholarship funds to meet the educational needs of their children. These authorized uses include all of the following:

- Instructional materials including digital devices and internet access.
- Curriculum including teacher's manuals.
- Tuition and fees, including fees for summer and after-school programs, and annual assessments and evaluations.
- Transportation expenses not to exceed \$750 per year.

School District Obligations

The bill maintains the FES requirements and adds that the district must notify the parents of the scholarship upon conclusion of the investigation for a student who was a victim of bullying or other qualified incident. The district is not responsible for reporting the student FTE to the DOE for FES participants.

Department of Education Obligations

The bill maintains the current FES requirements for the DOE and adds the following provisions:

- Contracting with an independent entity to annually evaluate the program.
- Verifying the eligibility of expenditures.
- Distributing scholarship funds to nonprofit SFOs on a quarterly basis.
- Maintaining a list of approved providers.
- Issuing a project grant award every two years to a state university to which private schools must report the scores from the nationally norm-referenced tests.
- Notifying the SFO of its eligible students and the eligible students associated with other nonprofit SFOs.
- Requiring quarterly reports by nonprofit SFOs that would include information related to the scholarship participants and the private schools they attend.
- Providing a process to match the direct-certification list with the scholarship application data.
- Investigating any written complaint of a violation.

Parent and Student Obligations

The bill includes provisions that parents must meet to maintain eligibility, including annually submitting a sworn compliance statement similar to the McKay-Gardiner program. The bill modifies specific parent responsibilities relating to private schools by removing provisions requiring that the student must attend a private school, and modifying assessment provisions for parents who choose to send their child to a private school.

Scholarship-funding Organization Obligations

The bill specifies that nonprofit SFOs must comply with a number of requirements similar to the McKay-Gardiner program to administer the FES program, and allows for nonprofit SFOs to use up to 2.5 percent of the calculated funding for administrative purposes. In addition, the bill maintains that nonprofit SFOs must:

- Verify household income;
- Allow specified eligible students to apply for a scholarship at any time; and
- Have an annual financial audit conducted by an independent certified public accountant.

The bill also retains the nonprofit SFO application process from the FTC program.¹⁰²

Scholarship Funding and Payment

The bill maintains the current annual growth rate of one percent of the public school student enrollment and adds prior year FTC program and Hope program scholarship recipients outside of the enrollment cap. The scholarship funding is calculated based on the FEFP and includes the grade level and the district school to which the student would have been assigned. The bill increases the scholarship award from 95 percent to 97.5 percent of the calculated amount. An eligible student may alternatively choose a transportation award of \$750 to attend a public school that is different from the student's assigned school. The bill requires nonprofit SFOs to report student enrollment to the DOE at the time of each student membership survey and specifies that an FTE shall be equal to four quarterly scholarship payments.

Private School Obligations

In addition, the bill:

- Requires private schools participating in the scholarship program to comply with current law,¹⁰³ and allows a private school to discount tuition if the private school deems it necessary; and
- Requires school districts to notify parents about the scholarship and removes the requirement for school districts to report scholarship students for funding.

Auditor General Obligations

Similar to public school districts, the bill requires the Auditor General to conduct an operational audit on an approved nonprofit SFO at least once every three years,¹⁰⁴ rather than annually as currently required under the Gardiner program.

¹⁰² See Section 1002.395(15), F.S.

¹⁰³ Section 1002.421, F.S.

¹⁰⁴ Since 2015, the Auditor General has conducted annual operational audits of the accounts and records of eligible nonprofit scholarship-funding organizations. As recent audits have not disclosed significant control deficiencies or noncompliance, the Legislature should consider amending ss. 11.45(2)(l), 1002.385(14)(a), and 1002.40(12)(a), F.S., to require the Auditor General to conduct operational audits at least once every 3 years of the accounts and records of eligible nonprofit scholarship-funding organizations. Auditor General, *Auditor General Annual Report 2020 November 1, 2019, Through October 31, 2020* (2020) *available at* https://flauditor.gov/pages/pdf files/annual% 20report% 202020, pdf at 7.. Section 11.45(2)(f), F.S.

Florida Tax Credit Scholarship Program

The bill modifies the catchline of s. 1002.395, F.S. from the Florida Tax Credit Scholarship Program to the Florida K-12 Education Funding Tax Credit Program. The bill enables taxpayers to designate portions of certain tax payments as contributions to K-12 education funding. The bill also requires that contributions be deposited into a designated student fund and used for K-12 education funding.

The bill removes other substantive provisions and incorporates certain provisions into the FES program, including:

- Obligations of eligible nonprofit SFO's;
- Obligations of the DOE; and
- Nonprofit SFO application requirements.

Hope Scholarship Program

The bill modifies the catchline of s. 1002.40, F.S., from the Hope Scholarship Program to the Florida K-12 Education Funding Tax Credit Program. The bill enables taxpayers to designate portions of certain tax payments as contributions to K-12 education funding. The bill also requires that:

- Eligible contributions be deposited into a designated student fund and used for K-12 education funding.¹⁰⁵
- The Department of Revenue and DOE collaboratively develop a contribution election form that includes a brief description of each scholarship program available and the type of student served under each program.

The bill removes other substantive provisions and incorporates certain provisions into the FES program, including:

- Eligibility requirements; and
- Requiring an annual evaluation of public schools with ten or more students transferring to another public school or private school due to bullying or other qualifying incident.

Other Bill Provisions

The bill also:

- Modifies other tax credit-related statutes to conform to the bill.
- Modifies controlled open enrollment preferential treatment¹⁰⁶ to include McKay-Gardiner program award recipients for students choosing to attend a public school other than the one assigned.

¹⁰⁵ Under current law, a taxpayer makes an eligible contribution to an nonprofit SFO and receives a credit against any tax due as a result of buying a motor vehicle. Because the contribution is made directly to the nonprofit SFO, which also distributes scholarship funds, the law prohibits the taxpayer from designating funds to a particular student as a beneficiary of the contribution. However, under the bill contributions are no longer made directly to the nonprofit SFO. The taxpayer may designate a portion of the taxes paid to K-12 education funding, to be deposited into a specified state fund. Because contributions under the bill are not made directly to an nonprofit SFO this prohibition specified in law is no longer necessary. ¹⁰⁶ Section 1002.31(2)(c), F.S.

- Allows for a private virtual school with a least one administrative office located in the state to meet the physical location requirement for private school participating in the state school scholarship program.
- Includes the teacher salary allocation in the per student scholarship amount calculation, which is currently excluded under s. 1011.62(18), F.S.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

The tax impact for CS/SB 48 is indeterminate. The effect on taxes and tax credits will be determined by an impact conference conducted by the Revenue Estimating Conference.

B. Private Sector Impact:

Additional eligible families may have the opportunity to use scholarship funds for private school and educational services to meet the educational needs of their children. There may also be increased usage of private educational services as authorized in the bill. In addition, certain taxpayers may designate funding for education through authorized tax credits.

C. Government Sector Impact:

The impact on state funding is indeterminate. The state funding will depend on an official estimate of student full-time equivalent (FTE) participation in the scholarship programs for the 2021-2022 school year, an official estimate of the amount of revenue that will be transferred into the Florida Education Finance Program (FEFP), and the amount of state

funds allocated to the FEFP through the General Appropriations Act and implementing legislation.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 11.45, 211.0251, 212.099, 212.1831, 212.1832, 213.053, 220.1105, 220.13, 220.186, 220.1875, 561.1211, 624.51055, 1002.20, 1002.23, 1002.31, 1002.394, 1002.395, 1002.40, 1002.411, 1002.421, 1009.971, 1009.98, 1009.981, 1011.61, and 1011.62.

This bill creates section 1002.381 of the Florida Statutes.

This bill repeals the following sections of the Florida Statutes: 1002.385 and 1002.39.

IX. Additional Information:

A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Education on February 3, 2021:

The committee substitute makes a technical change to redesignate paragraphs in s. 1002.395, F.S.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

202148c1

By the Committee on Education; and Senators Diaz, Brandes, Garcia, Baxley, and Perry

581-01976-21

202148c1

1 A bill to be entitled 2 An act relating to educational scholarship programs; amending s. 11.45, F.S.; requiring the Auditor General 3 to conduct certain audits at least every 3 years instead of annually; conforming provisions to changes made by the act; amending s. 211.0251, F.S.; conforming provisions to changes made by the act; deleting a provision limiting a certain tax credit to ç no more than 50 percent of the tax due on the return 10 the credit is taken; amending s. 212.099, F.S.; 11 revising the definition of the term "eligible 12 contribution"; deleting the definition of the term 13 "eligible nonprofit scholarship-funding organization"; 14 conforming provisions to changes made by the act; 15 requiring a dealer to identify on the dealer's return 16 the amount of an eligible contribution; requiring the 17 Department of Revenue to ensure that certain receipts 18 are deposited in a specified fund; amending ss. 19 212.1831 and 212.1832, F.S.; conforming provisions to 20 changes made by the act; amending s. 213.053, F.S.; 21 deleting authorization for the Department of Revenue 22 to provide specified information to certain entities; 23 deleting definitions; amending ss. 220.1105, 220.13, 24 220.186, 220.1875, 561.1211, 624.51055, and 1002.20, 2.5 F.S.; conforming provisions to changes made by the 26 act; amending s. 1002.23, F.S.; correcting a reference 27 to the Florida Virtual School; conforming a provision 28 to changes made by the act; amending s. 1002.31, F.S.; 29 adding certain students to those whom district school

Page 1 of 158

CODING: Words stricken are deletions; words underlined are additions.

581-01976-21 boards must provide preferential treatment in the

30

31 controlled open enrollment process; creating s. 32 1002.381, F.S.; establishing the McKay-Gardiner 33 Scholarship Program; providing the purpose of the 34 program; requiring certain written materials to 35 describe a scholarship under the program as a "McKay-36 Gardiner Scholarship"; defining terms; specifying 37 eligibility requirements; prohibiting a student from 38 participating in the program under certain 39 circumstances; providing criteria for authorized uses 40 of program funds; prohibiting providers of any 41 services receiving payments pursuant to the program from sharing, refunding, or rebating any program funds 42 43 with parents of program students; prohibiting 44 specified persons from billing certain entities for 45 specified services; providing that program funding for 46 specified children constitutes their full funding 47 under part V of ch. 1002, F.S.; providing the terms of 48 a program scholarship; requiring the Commissioner of 49 Education to close scholarship accounts and for 50 specified funds to revert to the state under specified 51 circumstances; requiring the commissioner to notify 52 parents and organizations when a program scholarship 53 account is closed and funds revert to the state; 54 providing school district obligations relating to 55 notifying parents, individualized education plans, and 56 matrices of service; specifying obligations for 57 eligible private schools; authorizing the commissioner 58 to determine that a private school is ineligible to

Page 2 of 158

CS for SB 48

i	581-01976-21 202148c1
59	participate in the scholarship program if the private
60	school fails to meet certain requirements; providing
61	Department of Education obligations relating to the
62	program; providing commissioner authority and
63	obligations relating to suspending or revoking program
64	participation; providing parent and student
65	responsibilities for program participation; providing
66	that a participant who fails to comply with program
67	responsibilities forfeits a program scholarship;
68	requiring charitable organizations seeking to
69	participate in the program to submit an application
70	for initial approval or renewal to the Office of
71	Independent Education and Parental Choice by a
72	specified date; providing requirements for such
73	applications; requiring the office to review
74	applications in consultation with the Department of
75	Revenue and the Chief Financial Officer; requiring the
76	commissioner to recommend approval or disapproval of
77	applications to the State Board of Education within a
78	certain timeframe; requiring the state board to
79	consider applications and recommendations at its next
80	scheduled meeting; requiring the state board to
81	provide a written explanation to organizations whose
82	applications are disapproved; requiring the state
83	board to provide written notice to affected students
84	and parents if the state board disapproves an
85	organization's renewal application; allowing students
86	affected by such disapproval to remain eligible for
87	the program for a specified timeframe; requiring such
	Page 3 of 158
	CODING: Words stricton are deletions: words underlined are additions

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

	581-01976-21 202148c1
88	students to apply to and be accepted by a different
89	organization for upcoming school years; requiring
90	remaining funds held by a disapproved organization to
91	be transferred to other eligible organizations;
92	requiring the state board to adopt specified rules;
93	exempting specified entities from the initial or
94	renewal application process; providing nonprofit
95	scholarship-funding organization obligations relating
96	to establishing program scholarships; providing
97	eligibility for transition-to-work programs; providing
98	requirements for such programs and for private schools
99	and job coaches participating in such programs;
100	providing student obligations relating to
101	participating in such programs; providing business
102	obligations relating to participating in such
103	programs; specifying requirements for scholarship
104	funding and payment; specifying the initial maximum
105	number of eligible FTE; providing for the annual
106	increase of the maximum number of eligible FTE;
107	requiring nonprofit scholarship-funding organizations
108	to report specified information to the department at
109	the time of each Florida Education Finance Program
110	student membership survey; requiring the department to
111	transfer certain funds to organizations in a specified
112	manner; clarifying that accrued interest in student
113	accounts is in addition to, and not part of, awarded
114	funds; authorizing organizations to develop systems
115	for payment of benefits by funds transfer; prohibiting
116	organizations that develop such systems from reducing
	Page 4 of 158

Page 4 of 158

581	-01976-21 2021	48c1	Ş	581-01976-21
	scholarship awards through certain fees; clarifying		146	Scholarsh
	that scholarship funds do not constitute taxable		147	circumsta
	income to the qualified student or to his or her		148	closed ar
	parent; requiring the Auditor General to conduct		149	requiring
	certain audits at least once every 3 years; providing		150	account i
	criteria for such audits; requiring the Auditor		151	requiring
	General to provide the commissioner with a copy of		152	educatior
	such audits within a specified timeframe; requiring		153	purposes
	the Auditor General to notify the department of any		154	a provide
	organization that fails to comply with a request for		155	refunding
	information; requiring certain departments and		156	parent or
	agencies to work with organizations to provide access		157	scholarsh
	to specified lists; providing that the state is not		158	principal
	liable for the award or use of program funds;		159	certain 1
	clarifying that the act does not expand regulatory		160	his or he
	authority of the state over specified entities;		161	specified
	requiring the State Board of Education to adopt rules;		162	obligatio
	repealing ss. 1002.385 and 1002.39, F.S., relating to		163	requiring
	the Gardiner Scholarship and the John M. McKay		164	award to
	Scholarships for Students with Disabilities Program,		165	schools n
	respectively; amending s. 1002.394, F.S.; providing		166	requiring
	and revising definitions; conforming provisions to		167	expenditu
	changes made by the act; specifying and revising		168	revising
	eligibility requirements; deleting a provision		169	providing
	requiring the department to notify the school district		170	for initi
	of the parent's intent upon receipt of the parent's		171	program;
	request; revising the priority order for awarding the		172	funding d
	scholarships to eligible students; providing and		173	participa
	revising terms for state Family Empowerment		174	specified
	Page 5 of 158			
			1	

CODING: Words stricken are deletions; words underlined are additions.

	581-01976-21 202148c1
146	Scholarship payments to organizations; providing
147	circumstances under which a student's account must be
148	closed and remaining funds reverted to the state;
149	requiring the commissioner to notify parents when an
150	account is closed and funds revert to the state;
151	requiring funds to be used to meet individual
152	educational needs of eligible students; specifying the
153	purposes for which such funds may be used; prohibiting
154	a provider receiving such funds from sharing,
155	refunding, or rebating the funds with a participating
156	parent or student; providing eligibility for a
157	scholarship to transport a student; requiring a
158	principal or his or her designee to provide copies of
159	certain reports to a parent; requiring a principal or
160	his or her designee to investigate incidents in a
161	specified manner; providing and revising department
162	obligations relating to participating students;
163	requiring the department to issue a project grant
164	award to a state university, to which certain private
165	schools must report student scores on certain tests;
166	requiring the department to verify eligible
167	expenditures before distributing funds; providing and
168	revising obligations for eligible private schools;
169	providing and revising parent and student obligations
170	for initial and continued participation in the
171	program; providing and revising nonprofit scholarship-
172	funding organization obligations relating to
173	participating in the program; expanding eligibility to
174	specified students who received certain scholarships

Page 6 of 158

	581-01976-21 202148c1
175	in a specified school year; clarifying that such
176	scholarships do not count toward the maximum number of
177	eligible students; requiring nonprofit scholarship-
178	funding organizations to report specified information
179	to the department at the time of each Florida
180	Education Finance Program student membership survey;
181	providing the manner in which funds will be allocated
182	by certain dates; requiring the department to release
183	scholarship funds once an application has been
184	approved for the program; clarifying that accrued
185	interest is in addition to, and not part of, awarded
186	funds; authorizing organizations to develop a system
187	for payment of benefits by funds transfer; prohibiting
188	scholarship awards from being reduced by certain fees;
189	clarifying that scholarship funds do not constitute
190	taxable income to the qualified student or to his or
191	her parent; requiring the Auditor General to conduct
192	certain audits at least once every 3 years; providing
193	criteria for such audits; requiring the Auditor
194	General to provide the commissioner with a copy of
195	such audits within a specified timeframe; requiring
196	the Auditor General to notify the department of any
197	organization that fails to comply with a request for
198	information; providing application requirements for
199	charitable organizations seeking to participate in the
200	Family Empowerment Scholarship program; requiring the
201	office to review applications in consultation with the
202	Department of Revenue and the Chief Financial Officer;
203	requiring the commissioner to recommend approval or

Page 7 of 158

CODING: Words stricken are deletions; words underlined are additions.

	581-01976-21 202148c1
204	disapproval of applications to the State Board of
205	Education within a certain timeframe; requiring the
206	state board to consider applications and
207	recommendations at its next scheduled meeting;
208	requiring the state board to provide a written
209	explanation to organizations whose applications are
210	disapproved; requiring the state board to provide
211	written notice to affected students and parents if the
212	state board disapproves an organization's renewal
213	application; allowing students affected by such
214	disapproval to remain eligible for the program for a
215	specified timeframe; requiring such students to apply
216	to and be accepted by a different organization for
217	upcoming school years; requiring remaining funds held
218	by a disapproved organization to be transferred to the
219	student's account established at the eligible
220	organization accepting the student; providing that an
221	organization is a renewing organization if it
222	maintains continuous approval and participation in the
223	program; requiring the state board to adopt rules;
224	exempting specified entities from the initial or
225	renewal application process; deleting an obsolete
226	implementation schedule; amending s. 1002.395, F.S.;
227	renaming the Florida Tax Credit Scholarship Program
228	the Florida K-12 Education Funding Tax Credit Program;
229	revising the purpose of the program; revising and
230	deleting terms; deleting provisions made obsolete by
231	the act; authorizing a taxpayer to elect to make
232	eligible contributions to the Department of Revenue or
I	Page 8 of 158
	raye o or 150

CS for SB 48

I.	581-01976-21 202148c1
233	Division of Alcoholic Beverages and Tobacco;
234	specifying the manner in which a taxpayer may elect to
235	make eligible contributions; requiring all eligible
236	contributions received by the department and the
237	division to be deposited into a specified fund;
238	amending s. 1002.40, F.S.; renaming the Hope
239	Scholarship Program the K-12 Education Funding Tax
240	Credit Program; deleting provisions made obsolete by
241	the act; revising and deleting terms; authorizing
242	eligible contributions to be used for K-12 education
243	funding; requiring an eligible contribution to be
244	accompanied by a contribution election form provided
245	by the Department of Revenue; requiring the Department
246	of Revenue to develop the form in collaboration with
247	the Department of Education; providing the information
248	to be included in the form; requiring the Department
249	of Revenue to deposit all receipts of eligible
250	contributions into a specified fund; requiring the
251	Department of Revenue to adopt rules; amending s.
252	1002.411, F.S.; conforming a provision to changes made
253	by the act; amending s. 1002.421, F.S.; providing that
254	private virtual schools meet the requirement to
255	maintain a physical location in this state if such
256	virtual schools maintain at least one administrative
257	office in a specified manner; requiring certain
258	private schools to provide reports from a specified
259	public accountant; providing requirements for such
260	reports; amending s. 1009.971, F.S.; conforming
261	provisions to changes made by the act; amending ss.
·	Page 9 of 158

Page 9 of 158

	581-01976-21 202148c1
262	1009.98, 1009.981, and 1011.61, F.S.; conforming
263	provisions to changes made by the act; amending s.
264	1011.62, F.S.; deleting a provision requiring that
265	certain funds not be included in the calculated amount
266	for certain scholarship awards; providing an effective
267	date.
268	
269	Be It Enacted by the Legislature of the State of Florida:
270	
271	Section 1. Paragraph (1) of subsection (2) and subsection
272	(8) of section 11.45, Florida Statutes, are amended to read:
273	11.45 Definitions; duties; authorities; reports; rules
274	(2) DUTIESThe Auditor General shall:
275	(1) At least every 3 years, Annually conduct operational
276	audits of the accounts and records of eligible nonprofit
277	scholarship-funding organizations receiving eligible
278	contributions under ss. 1002.381 and 1002.394 s. 1002.395,
279	including any contracts for services with related entities, to
280	determine compliance with the provisions of that section. Such
281	audits <u>must</u> shall include, but not be limited to, a
282	determination of the eligible nonprofit scholarship-funding
283	organization's compliance with <u>ss. 1002.381(13)(f) and</u>
284	1002.394(11)(k) s. 1002.395(6)(j). The Auditor General shall
285	provide its report on the results of the audits to the Governor,
286	the President of the Senate, the Speaker of the House of
287	Representatives, the Chief Financial Officer, and the
288	Legislative Auditing Committee, within 30 days of completion of
289	the audit.
290	
,	Page 10 of 158
(CODING: Words stricken are deletions; words underlined are additions.

CS for SB 48

	581-01976-21	202148c1	581-01976-21 202148c1
291	The Auditor General shall perform his or her duties	320	shall disregard any tax credits allowed under this section to
292	independently but under the general policies established	by the 321	ensure that any reduction in tax revenue received which is
293	Legislative Auditing Committee. This subsection does not	limit 322	attributable to the tax credits results only in a reduction in
294	the Auditor General's discretionary authority to conduct	other 323	distributions to the General Revenue Fund. The provisions of s.
295	audits or engagements of governmental entities as author	ized in 324	1002.395 apply to the credit authorized by this section.
296	subsection (3).	325	Section 3. Section 212.099, Florida Statutes, is amended to
297	(8) RULES OF THE AUDITOR GENERALThe Auditor Gener	al, in 326	read:
298	consultation with the Board of Accountancy, shall adopt	rules 327	212.099 Credit for contributions to K-12 education funding
299	for the form and conduct of all financial audits perform	ed by 328	cligible nonprofit scholarship-funding organizations
300	independent certified public accountants pursuant to ss.	329	(1) As used in this section, the term:
301	215.981, 218.39, 1001.453, <u>1002.381, 1002.394</u> 1002.395 ,	1004.28, 330	(a) "Eligible business" means a tenant or person actually
302	and 1004.70. The rules for audits of local governmental	331	occupying, using, or entitled to the use of any property from
303	entities, charter schools, charter technical career cent	ers, and 332	which the rental or license fee is subject to taxation under s.
304	district school boards must include, but are not limited	to, 333	212.031.
305	requirements for the reporting of information necessary	to carry 334	(b) "Eligible contribution" or "contribution" means the
306	out the purposes of the Local Governmental Entity, Chart	er 335	amount of tax, or portion thereof, paid by a monetary
307	School, Charter Technical Career Center, and District Sc	hool 336	contribution from an eligible business to a collecting dealer
308	Board Financial Emergencies Act as stated in s. 218.501.	337	and designated for K-12 education funding by the eligible
309	Section 2. Section 211.0251, Florida Statutes, is a	mended 338	business an eligible nonprofit scholarship-funding organization
310	to read:	339	to be used pursuant to s. 1002.395. The eligible business making
311	211.0251 Credit for contributions to <u>K-12 education</u>	funding 340	the contribution may not designate a specific student as the
312	eligible nonprofit scholarship-funding organizationsTh	ere is 341	beneficiary of the contribution.
313	allowed a credit of 100 percent of an eligible contribut	ion 342	(c) "Eligible nonprofit scholarship-funding organization"
314	directed made to K-12 education funding an eligible nonp	rofit 343	or "organization" has the same meaning as provided in s.
315	scholarship-funding organization under s. 1002.395 for a	gainst 344	1002.395(2)(f).
316	any tax due under s. 211.02 or s. 211.025. However, a cr	edit 345	(2) An eligible business shall be granted a credit against
317	allowed under this section may not exceed 50 percent of	the tax 346	the tax imposed under s. 212.031 and collected from the eligible
318	due on the return the credit is taken. For purposes of t	he 347	business by a dealer. The credit shall be in an amount equal to
319	distributions of tax revenue under s. 211.06, the depart	ment 348	100 percent of an eligible contribution made to an organization.
	Page 11 of 158	· · · · · · · · · · · · · · · · · · ·	Page 12 of 158
c	CODING: Words stricken are deletions; words underlined are	additions.	CODING: Words stricken are deletions; words underlined are additions.

CS for SB 48

581-01976-21	202148c1			581-01976-21 202148c1
(3) A dealer shall take a credit against t			378	paragraph (a). A certificate of contribution must include the
under s. 212.031 in an amount equal to the cred	-		379	contributor's name and, if available, federal employer
eligible business under subsection (2).			380	identification number, the amount contributed, the date of
(4) (a) An eligible business must apply to	the department		381	contribution, the name of the organization, and the name and
for an allocation of tax credits under this sec	-		382	federal employer identification number of the dealer.
eligible business must specify in the applicati			383	(5) Each dealer that receives from an eligible business a
fiscal year during which the contribution will			384	copy of the department's approval letter and a certificate of
organization that will receive the contribution			385	contribution, both of which identify the dealer as the dealer
amount of the contribution, the address of the	property from		386	who collects the tax imposed under s. 212.031 from the eligible
which the rental or license fee is subject to t	axation under s.		387	business and who will reduce collection of taxes from the
212.031, and the federal employer identificatio	n number of the		388	eligible business pursuant to this section, shall identify on
dealer who collects the tax imposed under s. 21	2.031 from the		389	the dealer's return the amount of the eligible contribution by
eligible business and who will reduce collectic	n of taxes from		390	reduce the tax collected from the eligible business, which
the eligible business pursuant to this section.	The department		391	amount under s. 212.031 by the total amount of contributions
shall approve allocations of tax credits on a f	irst-come, first-		392	indicated in the certificate of contribution. The reduction may
served basis and shall provide to the eligible	business a		393	not exceed the amount of credit allocation approved by the
separate approval or denial letter for each dea	ler for which the		394	department and may not exceed the amount of tax that would
eligible business applied for an allocation of	tax credits.		395	otherwise be collected from the eligible business by a dealer
Within 10 days after approving or denying an ap	plication, the		396	when a payment is made under the rental or license fee
department shall provide a copy of its approval	or denial letter		397	arrangement. However, payments by an eligible business to a
to the organization specified by the eligible b	usiness in the		398	dealer may not be reduced before October 1, 2018.
application. An approval letter must include th	e name and		399	(a) If the total amount of credits an eligible business may
federal employer identification number of the d	ealer from whom a		400	take cannot be fully used within any period that a payment is
credit under this section can be taken and the	amount of tax		401	due under the rental or license fee arrangement because of an
credits approved for use with that dealer.			402	insufficient amount of tax that the dealer would collect from
(b) Upon receipt of an eligible contributi	on, the		403	the eligible business during that period, the unused amount may
organization shall provide the eligible busines	s that made the		404	be carried forward for a period not to exceed 10 years.
contribution with a separate certificate of con	tribution for		405	(b) A tax credit may not be claimed on an amended return or
each dealer from whom a credit can be taken as	approved under		406	through a refund.
Page 13 of 158				Page 14 of 158
CODING: Words stricken are deletions; words under	<u>lined</u> are additions.		c	CODING: Words stricken are deletions; words <u>underlined</u> are additions.

CS for SB 48

	581-01976-21	202148c1		581-01976-21 20214
407	(c) A dealer that claims a tax credit must file retu	Irns and	436	preceding calendar month on a form provided by the department.
408	pay taxes by electronic means under s. 213.755.		437	Such report shall include the amount of contributions received
409	(d) An eligible business may not convey, assign, or		438	during that reporting period and the federal employer
410	transfer an approved tax credit or a carryforward tax cre	dit to	439	identification number of each dealer associated with the
111	another entity unless all of the assets of the eligible b	ousiness	440	contribution.
12	are conveyed, assigned, or transferred in the same transa	ction	441	(7)(a) Eligible contributions may be used to fund the
13	and the successor business continues the same lease with	the	442	program established under s. 1002.395.
14	dealer.		443	(b) The organization shall separately account for each
15	(e) Within any state fiscal year, an eligible busine	ss may	444	scholarship funded pursuant to this section.
6	rescind all or part of a tax credit approved under this s	ection.	445	(c) The organization may, subject to the limitations of
17	The amount rescinded shall become available for that stat	.e	446	1002.395(6)(j)1., use cligible contributions received during
18	fiscal year to another eligible business as approved by t	he	447	state fiscal year in which such contributions are collected :
19	department if the business receives notice from the depar	tment	448	administrative expenses.
20	that the rescindment has been accepted by the department.	Any	449	(7) (8) The sum of tax credits that may be approved by t
21	amount rescinded under this subsection shall become avail	able to	450	department in any state fiscal year is \$57.5 million.
22	an eligible business on a first-come, first-served basis	based	451	(8) (9) The department shall ensure that receipts design
23	on tax credit applications received after the date the		452	by a remitting dealer as eligible contributions under this
24	rescindment is accepted by the department.		453	section are deposited into a designated student fund. For
25	(f) Within 10 days after the rescindment of a tax cr	edit	454	purposes of the distributions of tax revenue under s. 212.20,
26	under paragraph (e) is accepted by the department, the		455	the department shall disregard any tax credits allowed under
27	department shall notify the eligible nonprofit scholarshi	. p-	456	this section to ensure that any reduction in tax revenue
28	funding organization specified by the eligible business.	The	457	received that is attributable to the tax credits results only
29	department shall also include the eligible nonprofit		458	a reduction in distributions to the General Revenue Fund.
30	scholarship-funding organization specified by the eligibl	.e	459	(9) (10) The department may adopt rules to administer th
31	business on all letters or correspondence of acknowledgme	nt for	460	section.
32	tax credits under this section.		461	Section 4. Section 212.1831, Florida Statutes, is amende
33	(6) An organization shall report to the department,	on or	462	to read:
34	before the 20th day of each month, the total amount of		463	212.1831 Credit for contributions to $K-12$ education func
35	contributions received pursuant to subsection (4) in the		464	eligible nonprofit scholarship-funding organizationsThere
	Page 15 of 158	·		Page 16 of 158
(CODING: Words stricken are deletions; words underlined are	additions.		CODING: Words stricken are deletions; words underlined are add:

CS for SB 48

581-01976-21 202148c1	581-01976-21 2021
allowed a credit of 100 percent of an eligible contribution made	494 dealer, designated agent, or private tag agent. For purposes
co an cligible nonprofit scholarship-funding organization under	495 this subsection, the term "purchase" does not include the lea
. 1002.395 against any tax imposed by the state and due under	496 or rental of a motor vehicle.
his chapter from a direct pay permit holder as a result of the	497 (2) A dealer shall take a credit against any tax imposed
direct pay permit held pursuant to s. 212.183. For purposes of	498 the state under this chapter on the purchase of a motor vehic
he dealer's credit granted for keeping prescribed records,	499 in an amount equal to the credit granted to the purchaser und
iling timely tax returns, and properly accounting and remitting	500 subsection (1).
axes under s. 212.12, the amount of tax due used to calculate	501 (3) For purposes of the distributions of tax revenue und
he credit shall include any eligible contribution made to an	502 s. 212.20, the department shall disregard any tax credits
eligible nonprofit scholarship-funding organization from a	503 allowed under this section to ensure that any reduction in t
direct pay permit holder. For purposes of the distributions of	504 revenue received that is attributable to the tax credits resu
ax revenue under s. 212.20, the department shall disregard any	505 only in a reduction in distributions to the General Revenue
ax credits allowed under this section to ensure that any	506 Fund. The provisions of s. 1002.40 apply to the credit
eduction in tax revenue received that is attributable to the	507 authorized by this section.
ax credits results only in a reduction in distributions to the	508 Section 6. Paragraph (s) of subsection (8) and subsection
eneral Revenue Fund. The provisions of s. 1002.395 apply to the	509 (21) and (22) of section 213.053, Florida Statutes, are amend
redit authorized by this section.	510 to read:
Section 5. Section 212.1832, Florida Statutes, is amended	511 213.053 Confidentiality and information sharing
o read:	512 (8) Notwithstanding any other provision of this section,
212.1832 Credit for contributions to K-12 education funding	513 the department may provide:
ligible nonprofit scholarship-funding organizations	514 (s) Information relative to ss. 211.0251, 212.1831,
(1) The purchaser of a motor vehicle shall be granted a	515 220.1875, 561.1211, 624.51055, and 1002.395 to the Department
redit of 100 percent of an eligible contribution made to an	516 Education and the Division of Alcoholic Beverages and Tobacco
ligible nonprofit scholarship-funding organization under s.	517 the conduct of official business.
002.40 against any tax imposed by the state under this chapter	518
nd collected from the purchaser by a dealer, designated agent,	519 Disclosure of information under this subsection shall be
r private tag agent as a result of the purchase or acquisition	520 pursuant to a written agreement between the executive direct
f a motor vehicle, except that a credit may not exceed the tax	521 and the agency. Such agencies, governmental or nongovernment
hat would otherwise be collected from the purchaser by a	522 shall be bound by the same requirements of confidentiality a
Page 17 of 158	Page 18 of 158
DING: Words stricken are deletions; words underlined are additions.	CODING: Words stricken are deletions; words underlined are add:

523

524

581-01976-21 202148c1	581-01976-21 202148c1
the Department of Revenue. Breach of confidentiality is a	552 Program under s. 1002.395. Any information furnished to an
misdemeanor of the first degree, punishable as provided by s.	553 eligible nonprofit scholarship-funding organization under this
775.082 or s. 775.083.	554 subsection may not be further disclosed by the organization
(21) (a) For purposes of this subsection, the term:	555 except as provided in this paragraph.
1. "Eligible nonprofit scholarship funding organization"	556 (c) An cligible nonprofit scholarship funding organization,
means an eligible nonprofit scholarship-funding organization as	557 its officers, and employees are subject to the same requirements
defined in s. 1002.395(2) that meets the criteria in s.	558 of confidentiality and the same penalties for violating
1002.395(6) to use up to 3 percent of eligible contributions for	559 confidentiality as the department and its employees. Breach of
administrative expenses.	560 confidentiality is a misdemeanor of the first degree, punishable
2. "Taxpayer" has the same meaning as in s. 220.03, unless	561 as provided by s. 775.082 or s. 775.083.
disclosure of the taxpayer's name and address would violate any	562 (22) (a) The department may provide to an eligible nonprofit
term of an information-sharing agreement between the department	563 scholarship funding organization, as defined in s. 1002.40, a
and an agency of the Federal Government.	564 dealer's name, address, federal employer identification number,
(b) The department, upon request, shall provide to an	565 and information related to differences between credits taken by
eligible nonprofit scholarship-funding organization that	566 the dealer pursuant to s. 212.1832(2) and amounts remitted to
provides scholarships under s. 1002.395 a list of the 200	567 the eligible nonprofit scholarship-funding organization under s.
taxpayers with the greatest total corporate income or franchise	568 1002.40(13)(b)3. The eligible nonprofit scholarship-funding
tax due as reported on the taxpayer's return filed pursuant to	569 organization may use the information for purposes of recovering
s. 220.22 during the previous calendar year. The list must be in	570 eligible contributions designated for that organization that
alphabetical order based on the taxpayer's name and shall	571 were collected by the dealer but never remitted to the
contain the taxpayer's address. The list may not disclose the	572 organization.
amount of tax owed by any taxpayer.	573 (b) Nothing in this subsection authorizes the disclosure of
(c) An eligible nonprofit scholarship-funding organization	574 information if such disclosure is prohibited by federal law. An
may request the list once each calendar year. The department	575 eligible nonprofit scholarship-funding organization is bound by
shall provide the list within 45 days after the request is made.	576 the same requirements of confidentiality and the same penalties
(d) Any taxpayer information contained in the list may be	577 for a violation of the requirements as the department.
used by the eligible nonprofit scholarship-funding organization	578 Section 7. Paragraph (a) of subsection (4) of section
only to notify the taxpayer of the opportunity to make an	579 220.1105, Florida Statutes, is amended to read:
eligible contribution to the Florida Tax Credit Scholarship	580 220.1105 Tax imposed; automatic refunds and downward
Page 19 of 158	Page 20 of 158
DDING: Words stricken are deletions; words underlined are additions.	CODING: Words stricken are deletions; words underlined are additions

525 775.082 or s. 775.083. 526 (21) (a) For purposes of this subsection 1. "Eligible nonprofit scholarship-fund 527 means an eligible nonprofit scholarship-fund 528 defined in s. 1002.395(2) that meets the cr 529 530 1002.395(6) to use up to 3 percent of eligib 531 administrative expenses. 532 2. "Taxpayer" has the same meaning as : 533 disclosure of the taxpayer's name and address 534 term of an information sharing agreement bet and an agency of the Federal Government. 535 536 (b) The department, upon request, shall 537 eligible nonprofit scholarship-funding organ provides scholarships under s. 1002.395 a l: 538 539 taxpayers with the greatest total corporate 540 tax due as reported on the taxpayer's return 541 s. 220.22 during the previous calendar year 542 alphabetical order based on the taxpayer's a 543 contain the taxpayer's address. The list may amount of tax owed by any taxpayer. 544 545 (c) An eligible nonprofit scholarshipmay request the list once each calendar year 546 547 shall provide the list within 45 days after (d) Any taxpayer information contained 548 549 used by the eligible nonprofit scholarship-550 only to notify the taxpayer of the opportun: eligible contribution to the Florida Tax Cre 551

Page 19 of 158

CS for SB 48

581-01976-21 581-01976-21 202148c1 202148c1 581 adjustments to tax rates .-610 that fiscal year. 582 (4) For fiscal years 2018-2019 through 2020-2021, any 611 5. "Taxpayer refund share" for a fiscal year means an 583 amount by which net collections for a fiscal year exceed 612 eligible taxpayer's final tax liability as a percentage of the 584 adjusted forecasted collections for that fiscal year shall only 613 total eligible tax liability for that fiscal year. 585 be used to provide refunds to corporate income tax payers as 614 6. "Taxpayer refund" for a fiscal year means the taxpayer refund share for a fiscal year multiplied by the excess 586 follows: 615 587 (a) For purposes of this subsection, the term: 616 collections for a fiscal year. 588 1. "Eligible taxpayer" means: 617 Section 8. Paragraph (a) of subsection (1) of section 589 a. For fiscal year 2018-2019, a taxpayer whose taxable year 220.13, Florida Statutes, is amended to read: 618 590 begins between April 1, 2017, and March 31, 2018, and whose 619 220.13 "Adjusted federal income" defined.-591 final tax liability for such taxable year is greater than zero; 620 (1) The term "adjusted federal income" means an amount 592 b. For fiscal year 2019-2020, a taxpayer whose taxable year equal to the taxpayer's taxable income as defined in subsection 621 593 begins between April 1, 2018, and March 31, 2019, and whose (2), or such taxable income of more than one taxpayer as 622 594 final tax liability for such taxable year is greater than zero; 62.3 provided in s. 220.131, for the taxable year, adjusted as 595 624 follows: or 596 625 (a) Additions.-There shall be added to such taxable income: c. For fiscal year 2020-2021, a taxpayer whose taxable year 597 begins between April 1, 2019, and March 31, 2020, and whose 626 1.a. The amount of any tax upon or measured by income, 598 final tax liability for such taxable year is greater than zero. excluding taxes based on gross receipts or revenues, paid or 627 599 2. "Excess collections" for a fiscal year means the amount 628 accrued as a liability to the District of Columbia or any state 600 by which net collections for a fiscal year exceeds adjusted 629 of the United States which is deductible from gross income in 601 forecasted collections for that fiscal year. 630 the computation of taxable income for the taxable year. 602 3. "Final tax liability" means the taxpayer's amount of tax 631 b. Notwithstanding sub-subparagraph a., if a credit taken under s. 220.1875 is added to taxable income in a previous 603 due under this chapter for a taxable year, reported on a return 632 604 filed with the department, plus the amount of any credit taken 633 taxable year under subparagraph 11. and is taken as a deduction 605 on such return under s. 220.1875. 634 for federal tax purposes in the current taxable year, the amount 606 4. "Total eligible tax liability" for a fiscal year means 635 of the deduction allowed shall not be added to taxable income in 607 the sum of final tax liabilities of all eligible taxpavers for a 636 the current year. The exception in this sub-subparagraph is 608 fiscal year as such liabilities are shown on the latest return 637 intended to ensure that the credit under s. 220.1875 is added in 609 filed with the department as of February 1 immediately following 638 the applicable taxable year and does not result in a duplicate Page 21 of 158 Page 22 of 158 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions.

202148c1	581-01976-21 202148c1
	668 8. In the case of a nonprofit corporation which holds a
cluded from taxable	669 pari-mutuel permit and which is exempt from federal income tax
enue Code or any other	670 as a farmers' cooperative, an amount equal to the excess of the
disallowed in the	671 gross income attributable to the pari-mutuel operations over the
of the Internal	672 attributable expenses for the taxable year.
0 percent of any	673 9. The amount taken as a credit for the taxable year under
xable income, as	674 s. 220.1895.
enue Code, if the	675 10. Up to nine percent of the eligible basis of any
	676 designated project which is equal to the credit allowable for
ent company or real	677 the taxable year under s. 220.185.
o the excess of the	678 11. The amount taken as a credit for the taxable year under
year over the amount	679 s. 220.1875. The addition in this subparagraph is intended to
to the taxable year.	680 ensure that the same amount is not allowed for the tax purposes
ies paid or incurred	681 of this state as both a deduction from income and a credit
amount of the credit	682 against the tax. This addition is not intended to result in
0.181. This	683 adding the same expense back to income more than once.
ified in s. 290.016	684 12. The amount taken as a credit for the taxable year under
se Zone Act.	685 s. 220.193.
ool taxes paid or	686 <u>12.13.</u> Any portion of a qualified investment, as defined in
al to the amount of	687 s. 288.9913, which is claimed as a deduction by the taxpayer and
under s. 220.182. This	688 taken as a credit against income tax pursuant to s. 288.9916.
ified in s. 290.016	689 <u>13.14.</u> The costs to acquire a tax credit pursuant to s.
se Zone Act.	690 288.1254(5) that are deducted from or otherwise reduce federal
s. 220.195 which is	691 taxable income for the taxable year.
ation of taxable	692 <u>14.15.</u> The amount taken as a credit for the taxable year
	693 pursuant to s. 220.194.
d a guaranty	694 <u>15.16.</u> The amount taken as a credit for the taxable year
which is equal to the	695 under s. 220.196. The addition in this subparagraph is intended
able year.	696 to ensure that the same amount is not allowed for the tax
	Page 24 of 158
underlined are additions.	CODING: Words stricken are deletions; words underlined are additions.

581-01976-21

639 addition in a subsequent year.

640 2. The amount of interest which is ex-641 income under s. 103(a) of the Internal Rev 642 federal law, less the associated expenses computation of taxable income under s. 265 643 Revenue Code or any other law, excluding 6 644 amounts included in alternative minimum ta 645 646 defined in s. 55(b)(2) of the Internal Rev 647 taxpayer pays tax under s. 220.11(3).

648 3. In the case of a regulated investment company or real 649 estate investment trust, an amount equal to the excess of the 650 net long-term capital gain for the taxable year over the amount 651 of the capital gain dividends attributable to the taxable year.

4. That portion of the wages or salaries paid or incurred
for the taxable year which is equal to the amount of the credit
allowable for the taxable year under s. 220.181. This
subparagraph shall expire on the date specified in s. 290.016
for the expiration of the Florida Enterprise Zone Act.

5. That portion of the ad valorem school taxes paid or
incurred for the taxable year which is equal to the amount of
the credit allowable for the taxable year under s. 220.182. This
subparagraph shall expire on the date specified in s. 290.016
for the expiration of the Florida Enterprise Zone Act.

662 6. The amount taken as a credit under s. 220.195 which is
663 deductible from gross income in the computation of taxable
664 income for the taxable year.

7. That portion of assessments to fund a guaranty
association incurred for the taxable year which is equal to the
amount of the credit allowable for the taxable year.

Page 23 of 158

697

698

699

700

701

702

703

704

705

706

707

708

709

710

711

712

713

714

715

716

717

718

719

720

721

722

723

724

725

CODING: Words stricken are deletions; words underlined are additions.

581-01976-21 202148c1		581-01976-21 202148c
purposes of this state as both a deduction from income and a	726	(2) A taxpayer who files a Florida consolidated return as a
credit against the tax. The addition is not intended to result	727	member of an affiliated group pursuant to s. 220.131(1) may be
in adding the same expense back to income more than once.	728	allowed the credit on a consolidated return basis; however, the
Section 9. Subsection (2) of section 220.186, Florida	729	total credit taken by the affiliated group is subject to the
Statutes, is amended to read:	730	limitation established under subsection (1).
220.186 Credit for Florida alternative minimum tax	731	(3) The provisions of s. 1002.395 apply to the credit
(2) The credit pursuant to this section shall be the amount	732	authorized by this section.
of the excess, if any, of the tax paid based upon taxable income	733	(4) If a taxpayer applies and is approved for a credit
determined pursuant to s. 220.13(2)(k) over the amount of tax	734	under s. 1002.395 after timely requesting an extension to file
which would have been due based upon taxable income without	735	under s. 220.222(2):
application of s. 220.13(2)(k), before application of this	736	(a) The credit does not reduce the amount of tax due for
credit without application of any credit under s. 220.1875.	737	purposes of the department's determination as to whether the
Section 10. Section 220.1875, Florida Statutes, is amended	738	taxpayer was in compliance with the requirement to pay tentative
to read:	739	taxes under ss. 220.222 and 220.32.
220.1875 Credit for contributions to <u>K-12 education funding</u>	740	(b) The taxpayer's noncompliance with the requirement to
eligible nonprofit scholarship-funding organizations	741	pay tentative taxes shall result in the revocation and
(1) There is allowed a credit of 100 percent of an eligible	742	rescindment of any such credit.
contribution made to an eligible nonprofit scholarship-funding	743	(c) The taxpayer shall be assessed for any taxes,
organization under s. 1002.395 against any tax due for a taxable	744	penalties, or interest due from the taxpayer's noncompliance
year under this chapter after the application of any other	745	with the requirement to pay tentative taxes.
allowable credits by the taxpayer. An eligible contribution must	746	Section 11. Section 561.1211, Florida Statutes, is amended
be made when the taxpayer makes an estimated payment to an	747	to read:
eligible nonprofit scholarship-funding organization on or before	748	561.1211 Credit for contributions to K-12 education funding
the date the taxpayer is required to file a return pursuant to	749	eligible nonprofit scholarship-funding organizationsThere is
$\scriptstyle \text{s. 220.222}.$ The credit granted by this section shall be reduced	750	allowed a credit of 100 percent of an eligible contribution made
by the difference between the amount of federal corporate income	751	to an eligible nonprofit scholarship-funding organization under
tax taking into account the credit granted by this section and	752	s. 1002.395 against any tax due under s. 563.05, s. 564.06, or
the amount of federal corporate income tax without application	753	s. 565.12, except excise taxes imposed on wine produced by
of the credit granted by this section.	754	manufacturers in this state from products grown in this state.
Page 25 of 158		Page 26 of 158

581-01976-21 202148c1 581-01976-21 755 However, a credit allowed under this section may not exceed 90 784 756 percent of the tax due on the return the credit is taken. For 785 757 purposes of the distributions of tax revenue under ss. 561.121 786 758 and 564.06(10), the division shall disregard any tax credits 787 759 allowed under this section to ensure that any reduction in tax 788 760 revenue received that is attributable to the tax credits results 789 761 only in a reduction in distributions to the General Revenue 790 762 Fund. The provisions of s. 1002.395 apply to the credit 791 763 authorized by this section. 792 764 Section 12. Section 624.51055, Florida Statutes, is amended 793 765 to read: 794 766 795 624.51055 Credit for contributions to K-12 education funding eligible nonprofit scholarship funding organizations.-767 796 768 (1) There is allowed a credit of 100 percent of an eligible 797 769 contribution made to an eligible nonprofit scholarship-funding 798 770 organization under s. 1002.395 against any tax due for a taxable 799 771 year under s. 624.509(1) after deducting from such tax 800 772 deductions for assessments made pursuant to s. 440.51; credits 801 773 for taxes paid under ss. 175.101 and 185.08; credits for income 802 774 taxes paid under chapter 220; and the credit allowed under s. 803 775 624.509(5), as such credit is limited by s. 624.509(6). An 804 776 eligible contribution must be made to an eligible nonprofit 805 777 scholarship-funding organization on or before the date the 806 778 taxpayer is required to file a return pursuant to ss. 624.509 807 779 and 624.5092. An insurer claiming a credit against premium tax 808 780 liability under this section shall not be required to pay any 809 781 additional retaliatory tax levied pursuant to s. 624.5091 as a 810 782 result of claiming such credit. Section 624.5091 does not limit 811 783 such credit in any manner. 812

Page 27 of 158

CODING: Words stricken are deletions; words underlined are additions.

202148c1 (2) The provisions of s. 1002.395 apply to the credit authorized by this section. Section 13. Paragraph (a) of subsection (6) of section 1002.20, Florida Statutes, is amended to read: 1002.20 K-12 student and parent rights.-Parents of public school students must receive accurate and timely information regarding their child's academic progress and must be informed of ways they can help their child to succeed in school. K-12 students and their parents are afforded numerous statutory rights including, but not limited to, the following: (6) EDUCATIONAL CHOICE.-(a) Public educational school choices.-Parents of public school students may seek any public educational school choice options that are applicable and available to students throughout the state. These options may include controlled open enrollment, single-gender programs, lab schools, virtual instruction programs, charter schools, charter technical career centers, magnet schools, alternative schools, special programs, auditoryoral education programs, advanced placement, dual enrollment, International Baccalaureate, International General Certificate of Secondary Education (pre-AICE), CAPE digital tools, CAPE industry certifications, collegiate high school programs, Advanced International Certificate of Education, early admissions, credit by examination or demonstration of competency, the New World School of the Arts, the Florida School for the Deaf and the Blind, and the Florida Virtual School. These options may also include the public educational choice

- 811 options of the Opportunity Scholarship Program and the Family
- B12 Empowerment Scholarship McKay Scholarships for Students with

Page 28 of 158

	581-01976-21 202148c1		581-01976-21 202148c1
813	Disabilities Program.	842	(d) Opportunities for parents to learn about rigorous
814	Section 14. Subsection (2) of section 1002.23, Florida	843	academic programs that may be available for their child, such as
815	Statutes, is amended to read:	844	honors programs, dual enrollment, advanced placement,
816	1002.23 Family and School Partnership for Student	845	International Baccalaureate, International General Certificate
817	Achievement Act	846	of Secondary Education (pre-AICE), Advanced International
818	(2) To facilitate meaningful parent and family involvement,	847	Certificate of Education, Florida Virtual High School courses,
819	the Department of Education shall develop guidelines for a	848	and accelerated access to postsecondary education;
820	parent guide to successful student achievement which describes	849	(e) Educational choices, as provided for in s. 1002.20(6) $_{ au}$
821	what parents need to know about their child's educational	850	and Florida tax credit scholarships, as provided for in s.
822	progress and how they can help their child to succeed in school.	851	1002.395 ;
823	The guidelines shall include, but need not be limited to:	852	(f) Classroom and test accommodations available for
824	(a) Parental information regarding:	853	students with disabilities;
825	1. Requirements for their child to be promoted to the next	854	(g) School board rules, policies, and procedures for
826	grade, as provided for in s. 1008.25;	855	student promotion and retention, academic standards, student
827	2. Progress of their child toward achieving state and	856	assessment, courses of study, instructional materials, and
828	district expectations for academic proficiency;	857	contact information for school and district offices; and
829	3. Assessment results, including report cards and progress	858	(h) Resources for information on student health and other
830	reports;	859	available resources for parents.
831	4. Qualifications of their child's teachers; and	860	Section 15. Paragraph (c) of subsection (2) of section
832	5. School entry requirements, including required	861	1002.31, Florida Statutes, is amended to read:
833	immunizations and the recommended immunization schedule;	862	1002.31 Controlled open enrollment; Public school parental
834	(b) Services available for parents and their children, such	863	choice
835	as family literacy services; mentoring, tutorial, and other	864	(2)
836	academic reinforcement programs; college planning, academic	865	(c) Each district school board must provide preferential
837	advisement, and student counseling services; and after-school	866	treatment in its controlled open enrollment process to all of
838	programs;	867	the following:
839	(c) Opportunities for parental participation, such as	868	1. Dependent children of active duty military personnel
840	parenting classes, adult education, school advisory councils,	869	whose move resulted from military orders;-
841	and school volunteer programs;	870	2. Children who have been relocated due to a foster care
	Page 29 of 158		Page 30 of 158
CODING: Words stricken are deletions; words <u>underlined</u> are additions.		0	CODING: Words stricken are deletions; words <u>underlined</u> are additions.

1	581-01976-21 202148c1
871	placement in a different school zone <u>;</u> -
872	3. Children who move due to a court-ordered change in
873	custody due to separation or divorce, or the serious illness or
874	death of a custodial parent: $\overline{\cdot}$
875	4. Students with an individual education plan or a 504
876	accommodation plan under s. 504 of the Rehabilitation Act of
877	1973 who are eligible for a McKay-Gardiner Scholarship pursuant
878	to s. 1002.381; and
879	5. Students residing in the school district.
880	Section 16. Section 1002.381, Florida Statutes, is created
881	to read:
882	1002.381 The McKay-Gardiner Scholarship
883	(1) ESTABLISHMENT OF PROGRAMBeginning with the 2021-2022
884	school year, the McKay-Gardiner Scholarship Program is
885	established to provide the option for a parent to better meet
886	the individual educational needs of his or her eligible child.
887	All written explanatory materials, including state websites,
888	scholarship organization materials, letters to parents,
889	scholarship agreements, and any other written information
890	describing the program to the public, must refer to a
891	scholarship granted under this program as a "McKay-Gardiner
892	Scholarship."
893	(2) DEFINITIONSAs used in this section, the term:
894	(a) "Approved provider" means a provider approved by the
895	Agency for Persons with Disabilities, a health care practitioner
896	as defined in s. 456.001(4), or a provider approved by the
897	department pursuant to s. 1002.66.
898	(b) "Curriculum" has the same meaning as provided in s.
899	1002.394(2)(b).

Page 31 of 158

CODING: Words stricken are deletions; words underlined are additions.

1	581-01976-21 202148c1
900	(c) "Department" means the Department of Education.
901	(d) "Disability" means:
902	1. For a 3-year-old or 4-year-old child or for a student in
903	kindergarten through grade 12, that the child has been diagnosed
904	with any of the following: autism spectrum disorder; cerebral
905	palsy; Down syndrome; an intellectual disability; Phelan-
906	McDermid syndrome; Prader-Willi syndrome; spina bifida; being a
907	high-risk child, as defined in s. 393.063(23)(a); muscular
908	dystrophy; Williams syndrome; rare diseases which affect patient
909	populations of fewer than 200,000 individuals in the United
910	States, as defined by the National Organization for Rare
911	Disorders; anaphylaxis; deaf; visually impaired; traumatic
912	brain-injured; hospital or homebound; or dual sensory impaired,
913	as defined by rules of the State Board of Education and
914	evidenced by reports from local school districts. As used in
915	this subparagraph, the term "hospital or homebound" includes a
916	student who has a medically diagnosed physical or psychiatric
917	condition or illness, as defined by state board rule, and who is
918	confined to the home or hospital for more than 6 months.
919	2. For a student in kindergarten through grade 12, that the
920	child has been diagnosed with any of the following: a speech
921	impairment; a language impairment; a hearing impairment; an
922	orthopedic impairment; an emotional or behavioral disability; a
923	specific learning disability, including, but not limited to,
924	dyslexia, dyscalculia, or developmental aphasia; or a
925	developmental delay.
926	(e) "Eligible nonprofit scholarship-funding organization"
927	or "organization" means a state university; or an independent
928	college or university that is eligible to participate in the
1	David 20 a.C. 150
	Page 32 of 158

	581-01976-21 202148c1
929	William L. Boyd, IV, Effective Access to Student Education Grant
930	Program located and chartered in this state which is not for
931	profit and is accredited by the Commission on Colleges of the
932	Southern Association of Colleges and Schools; or is a charitable
933	organization that:
934	1. Is exempt from federal income tax pursuant to s.
935	501(c)(3) of the Internal Revenue Code;
936	2. Is a Florida entity formed under chapter 605, chapter
937	607, or chapter 617 and whose principal office is located in
938	this state; and
939	3. Complies with subsections (12) and (13).
940	(f) "Eligible postsecondary educational institution" has
941	the same meaning as s. 1002.394(2)(f).
942	(g) "Eligible private school" has the same meaning as s.
943	<u>1002.394(2)(g).</u>
944	(h) "IEP" means an individual education plan, regardless of
945	whether the plan has been reviewed or revised within the last 12
946	months.
947	(i) "Inactive" means that no eligible expenditures have
948	been made from a student scholarship account funded pursuant to
949	this section.
950	(j) "Job coach" means an individual employed to help people
951	with disabilities learn, accommodate, and perform their work
952	duties.
953	(k) "Parent" means a resident of this state who is a
954	parent, as defined in s. 1000.21(5).
955	(1) "Program" means the McKay-Gardiner Scholarship Program
956	established in this section.
957	(3) PROGRAM ELIGIBILITYA parent of a student with a
	Page 33 of 158

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

	581-01976-21 202148c1
958	disability may request and receive from the state a McKay-
959	Gardiner Scholarship for the purposes specified in subsection
960	* * * *
	(5) if:
961	(a) The student:
962	1. Is a resident of this state;
963	2. Is 3 or 4 years of age on or before September 1 of the
964	year in which the student applies for program participation, or
965	is eligible to enroll in kindergarten through grade 12 in a
966	public school in this state; and
967	3. Meets at least one of the following criteria:
968	a. Has a diagnosis of a disability from a physician who is
969	licensed under chapter 458 or chapter 459, a psychologist who is
970	licensed under chapter 490, or a physician who holds an active
971	license issued by another state or territory of the United
972	States, the District of Columbia, or the Commonwealth of Puerto
973	Rico;
974	b. Has an individual education plan that has been written
975	in accordance with the rules of the State Board of Education; or
976	c. Has a 504 accommodation plan issued under s. 504 of the
977	Rehabilitation Act of 1973.
978	
979	A student with a disability who meets the requirements of
980	subparagraph 1. and sub-subparagraph 3.a., but who turns 3 years
981	of age after September 1, may be determined to be eligible on or
982	after his or her third birthday and may be awarded a scholarship
983	if program funds are available.
984	(b) The parent has applied to an eligible nonprofit
985	scholarship-funding organization to participate in the program
986	by a date as set by the organization for any vacant slots. The
I	
	Page 34 of 158

987	581-01976-21 202148c1
	request must be communicated directly to the organization in a
988	manner that creates a written or electronic record of the
989	request and the date of receipt of the request.
990	(4) PROGRAM PROHIBITIONSA student is not eligible for the
991	program if he or she is:
992	(a) Enrolled in a public school, including, but not limited
993	to, the Florida School for the Deaf and the Blind, the College-
994	Preparatory Boarding Academy, a developmental research school
995	authorized under s. 1002.32, or a charter school authorized
996	under this chapter. For purposes of this paragraph, a 3- or 4-
997	year-old child who receives services funded through the Florida
998	Education Finance Program is considered to be a student enrolled
999	in a public school.
1000	(b) Enrolled in a school operating for the purpose of
1001	providing educational services to youth in Department of
1002	Juvenile Justice commitment programs.
1003	(c) Issued a temporary 504 accommodation plan under s. 504
1004	of the Rehabilitation Act of 1973 which is valid for 6 months or
1005	less.
1006	(d) Receiving any other educational scholarship pursuant to
1007	this chapter.
1008	(e) Not having regular and direct contact with his or her
1009	private school teachers pursuant to s. 1002.421(1)(i), unless he
1010	or she is enrolled in the private school's transition-to-work
1011	program pursuant to subsection (14) or a home education program
1012	pursuant to s. 1002.41.
1013	(f) Participating in a virtual school, correspondence
1014	school, or distance learning program that receives state funding
1015	pursuant to the student's participation.
I	Page 35 of 158

 $\textbf{CODING:} \text{ Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$

1	581-01976-21 202148c1
1016	(5) AUTHORIZED USES OF PROGRAM FUNDSProgram funds must be
1017	used to meet the individual educational needs of an eligible
1018	student and may be spent only for the following purposes:
1019	(a) Instructional materials, including digital devices,
1020	digital periphery devices, and assistive technology devices that
1021	allow a student to access instruction or instructional content;
1022	training on the use of these devices and related maintenance
1023	agreements; and Internet access to digital instructional
1024	materials.
1025	(b) Curriculum as defined in paragraph (2)(b).
1026	(c) Specialized services by approved providers or by a
1027	hospital in this state which are selected by the parent. These
1028	specialized services may include, but are not limited to:
1029	1. Applied behavior analysis services as provided in ss.
1030	627.6686 and 641.31098.
1031	2. Services provided by a speech-language pathologist as
1032	defined in s. 468.1125(8).
1033	3. Occupational therapy services as specified in s.
1034	468.203.
1035	4. Services provided by a physical therapist as defined in
1036	<u>s. 486.021(5).</u>
1037	5. Services provided by listening and spoken language
1038	specialists and an appropriate acoustical environment for a
1039	child who is deaf or hard of hearing and who has received an
1040	implant or assistive hearing device.
1041	(d) Tuition or fees associated with full-time or part-time
1042	enrollment in any of the following: a home education program, an
1043	eligible private school, or an eligible postsecondary
1044	educational institution; a program offered by the postsecondary
I	

Page 36 of 158

 $\textbf{CODING: Words } \underline{stricken} \text{ are deletions; words } \underline{underlined} \text{ are additions.}$

	581-01976-21 202148c1
1045	institution, a private tutoring program authorized under s.
1046	1002.43, a virtual program offered by a department-approved
1047	private online provider that meets the provider qualifications
1048	specified in s. 1002.45(2)(a), or a program offered by the
1049	Florida Virtual School to a private paying student; or an
1050	approved online course offered pursuant to s. 1003.499 or s.
1051	1004.0961.
1052	(e) Fees for nationally standardized, norm-referenced
1053	achievement tests, Advanced Placement examinations, industry
1054	certification examinations, assessments related to postsecondary
1055	education, or other such assessments.
1056	(f) Contributions to the Stanley G. Tate Florida Prepaid
1057	College Program pursuant to s. 1009.98 or the Florida College
1058	Savings Program pursuant to s. 1009.981, for the benefit of the
1059	eligible student.
1060	(g) Contracted services provided by a public school or a
1061	school district, including classes. A student who receives
1062	services under this paragraph is not considered enrolled in a
1063	public school for the purpose of eligibility as provided in
1064	subsection (4).
1065	(h) Tuition and fees for part-time tutoring services
1066	provided by a person who holds a valid Florida educator's
1067	certificate issued pursuant to s. 1012.56; a person who holds an
1068	adjunct teaching certificate issued pursuant to s. 1012.57; a
1069	person who has a bachelor's degree or a graduate degree in the
1070	subject area in which instruction is given; or a person who has
1071	demonstrated a mastery of subject area knowledge as provided in
1072	s. 1012.56(5). Any part-time tutoring undertaken pursuant to
1073	this paragraph does not qualify as regular school attendance as
I	Page 37 of 158

	581-01976-21 202148c1
1074	defined in s. 1003.01(13)(e).
1075	(i) Fees for summer education programs.
1076	(j) Fees for after-school education programs.
1077	(k) Transition services, including a coordinated set of
1078	activities focused on improving the academic and functional
1079	achievement of the student to facilitate his or her movement
1080	from school to post-school activities and based on the
1081	individual student's needs. Transition services may be provided
1082	by job coaches or pursuant to subsection (14).
1083	(1) Fees for an annual evaluation of educational progress
1084	by a state-certified teacher under s. 1002.41(1)(f), if this
1085	option is chosen for a home education student.
1086	(m) Tuition and fees associated with programs offered by
1087	Voluntary Prekindergarten Education Program providers approved
1088	pursuant to s. 1002.55 and school readiness providers approved
1089	pursuant to s. 1002.88.
1090	(n) Fees for services provided at a center that is a member
1091	of the Professional Association of Therapeutic Horsemanship
1092	International.
1093	(o) Fees for services provided by a therapist who is
1094	certified by the Certification Board for Music Therapists or
1095	credentialed by the Art Therapy Credentials Board, Inc.
1096	(p) Tuition and fees associated with enrollment in a
1097	nationally or internationally recognized research-based training
1098	program, for a child with a neurological disorder or brain
1099	damage.
1100	(q) Tuition and fees associated with a student's
1101	participation in classes or lessons relating to art, music, or
1102	theater. The instructor of the classes or lessons must:
	Page 38 of 158
c	CODING: Words stricken are deletions; words underlined are additions.

CS for SB 48

581-0197	76-21 202148c1
1	Hold a valid or expired Florida educator's certificate
	under s. 1012.56 in art, music, or drama;
	Have 3 years of employment experience in art, music, or
	, as demonstrated by employment records;
	Hold a baccalaureate degree or higher from a
· · · · ·	ondary educational institution with a major in music,
-	eater, or drama or related field; or
	Hold a certification or national accreditation in music,
1111 art, the	eater, or drama.
1112 (r)) Transportation expenses, which may not exceed \$750
1113 annually	y, in connection with meeting the student's educational
1114 needs ur	nder this section.
1115	
1116 <u>A servio</u>	ce provider who receives payments pursuant to this
1117 <u>subsecti</u>	ion may not share or refund any moneys from the McKay-
1118 Gardiner	r Scholarship with the parent or participating student
1119 and may	not issue rebates to such persons. A parent, student, or
1120 service	provider may not bill an insurance company, Medicaid, or
1121 any othe	er agency for the same services that are paid for with
1122 <u>McKay-Ga</u>	ardiner Scholarship funds. Funding provided pursuant to
1123 this sub	bsection for a child eligible for enrollment in the
1124 Voluntar	ry Prekindergarten Education Program constitutes funding
1125 <u>for the</u>	child under part V of this chapter, and no additional
1126 <u>funding</u>	may be provided for the child under part V.
1127 <u>(6)</u>) TERMS OF THE PROGRAMFor purposes of continuity of
1128 educatio	onal choice and program integrity:
1129 <u>(a)</u>)1. Program payments made by the state to an organization
1130 <u>for a Mo</u>	cKay-Gardiner Scholarship under this section must
1131 <u>continue</u>	e until:
	Page 39 of 158

CODING: Words stricken are deletions; words underlined are additions.

1	581-01976-21 202148c1
1132	a. A program student's parent does not renew program
1133	eligibility;
1134	b. The organization determines that a program student is
1135	not eligible for program renewal;
1136	c. The Commissioner of Education suspends or revokes
1137	program participation or use of funds pursuant to subparagraph
1138	(b) (1);
1139	d. A program student's parent has forfeited participation
1140	in the program for failure to comply with subsection (11);
1141	e. A program student enrolls in a public school; or
1142	f. A program student graduates from high school or attains
1143	22 years of age, whichever occurs first.
1144	2. Reimbursements for program expenditures may continue
1145	until the account balance is expended or the account is closed
1146	pursuant to paragraph (b).
1147	(b)1. The commissioner must close a student's scholarship
1148	account, and any remaining funds, including, but not limited to,
1149	contributions made to the Stanley G. Tate Florida Prepaid
1150	College Program or earnings from or contributions made to the
1151	Florida College Savings Program using program funds pursuant to
1152	paragraph (5)(f), revert to the state after:
1153	a. Denial or revocation of program eligibility by the
1154	commissioner for fraud or abuse, including, but not limited to,
1155	the student or student's parent accepting any payment, refund,
1156	or rebate from a provider of services received pursuant to
1157	subsection (5); however, a private school may discount tuition
1158	if the private school deems it necessary;
1159	b. Any period of 3 consecutive years after high school
1160	completion or graduation during which the student has not been
I	David 40 a 6 150
	Page 40 of 158

	581-01976-21 202148c1
1161	enrolled in an eligible postsecondary educational institution or
1162	a program offered by such an institution; or
1163	c. Two consecutive fiscal years in which an account has
1164	been inactive.
1165	2. The commissioner must notify the parent and the
1166	organization when a McKay-Gardiner Scholarship account is closed
1167	and program funds revert to the state.
1168	(7) SCHOOL DISTRICT OBLIGATIONS; PARENTAL OPTIONS
1169	(a) By each April 1 and within 10 days after an individual
1170	education plan meeting or a 504 accommodation plan is issued
1171	under s. 504 of the Rehabilitation Act of 1973, a school
1172	district shall notify the parent of the student of all options
1173	available pursuant to this section, and shall inform the parent
1174	of the availability of the department's website for additional
1175	information on McKay-Gardiner Scholarships.
1176	(b)1. The parent of a student with a disability who does
1177	not have an IEP or who seeks a reevaluation of an existing IEP
1178	may request an IEP meeting and evaluation from the school
1179	district in order to obtain or revise a matrix of services. The
1180	school district shall notify a parent who has made a request for
1181	an IEP that the district is required to complete the IEP and
1182	matrix of services within 30 days after receiving notice of the
1183	parent's request. The school district shall conduct a meeting
1184	and develop an IEP and matrix of services within 30 days after
1185	receipt of the parent's request in accordance with State Board
1186	of Education rule.
1187	2.a. The school district must provide the student's parent
1188	and the department with the student's matrix level within 10
1189	calendar days after its completion.
I	Page 41 of 158

CODING: Words stricken are deletions; words underlined are additions.

	581-01976-21 202148c1
1190	b. A school district may change a matrix of services only
1191	if the change is a result of an IEP reevaluation or to correct a
1192	technical, typographical, or calculation error.
1193	(c) For each student participating in the program who
1194	chooses to participate in statewide, standardized assessments
1195	under s. 1008.22 or the Florida Alternate Assessment, the school
1196	district in which the student resides must notify the student
1197	and his or her parent about the locations and times of all
1198	statewide, standardized assessments.
1199	(8) PRIVATE SCHOOL ELIGIBILITY AND OBLIGATIONSAn eligible
1200	private school may be sectarian or nonsectarian and shall:
1201	(a) Comply with all requirements for private schools
1202	participating in state school choice scholarship programs
1203	pursuant to s. 1002.421.
1204	(b)1. Annually administer or make provision for students
1205	participating in the program in grades 3 through 10 to take one
1206	of the nationally norm-referenced tests identified by the
1207	Department of Education or the statewide assessments
1208	administered pursuant to s. 1008.22. This subparagraph does not
1209	apply to students with disabilities for whom standardized
1210	testing is not appropriate. A participating private school shall
1211	report a student's scores to the parent.
1212	2. Administer the statewide assessments pursuant to s.
1213	1008.22 if a private school chooses to offer the statewide
1214	assessments. A participating private school may choose to offer
1215	and administer the statewide assessments to all students who
1216	attend the private school in grades 3 through 10 and must submit
1217	a request in writing to the Department of Education by March 1
1218	of each year in order to administer the statewide assessments in
	Page 42 of 158

	581-01976-21 202148c1
219	the subsequent school year.
220	
221	If a private school fails to meet the requirements of this
222	subsection or s. 1002.421, the commissioner may determine that
223	the private school is ineligible to participate in the
224	scholarship program.
225	(9) DEPARTMENT OF EDUCATION OBLIGATIONSThe department
226	shall:
227	(a) Comply with s. 1002.394(8)(a)-(g).
228	(b) Maintain on its website a list of approved providers as
229	required by s. 1002.66, eligible postsecondary educational
230	institutions, eligible private schools, and eligible
231	organizations and may identify or provide links to lists of
232	other approved providers.
233	(c) Require each organization to verify eligible
234	expenditures before the distribution of funds for any
235	expenditures made pursuant to paragraphs (5)(a) and (b). Review
236	of expenditures made for services specified in paragraphs
237	(5)(c)-(r) may be completed after the purchase is made.
238	(d) Investigate any written complaint of a violation of
239	this section by a parent, a student, a private school, a public
240	school, a school district, an organization, a provider, or
241	another appropriate party in accordance with the process
242	established under s. 1002.421.
243	(e) Require quarterly reports by an organization, which
244	must include, at a minimum, the number of students participating
245	in the program; the demographics of program participants; the
246	disability category of program participants; the matrix level of
247	services, if known; the program award amount per student; the
	Page 43 of 158

 $\textbf{CODING: Words } \underline{stricken} \text{ are deletions; words } \underline{underlined} \text{ are additions.}$

	581-01976-21 202148c1
1248	total expenditures for the purposes specified in subsection (5);
1249	the types of providers of services to students; and any other
1250	information deemed necessary by the department.
1251	(f) Compare the list of students participating in the
1252	program with the public school student enrollment lists,
1253	Voluntary Prekindergarten Education Program enrollment lists,
1254	and the list of students participating in school choice
1255	scholarship programs established pursuant to this chapter before
1256	each scholarship award is provided to the organization, and
1257	subsequently throughout the school year, to avoid duplicate
1258	payments and confirm program eligibility.
1259	(10) COMMISSIONER OF EDUCATION AUTHORITY AND OBLIGATIONS
1260	(a) The Commissioner of Education:
1261	1. May suspend or revoke program participation or use of
1262	program funds by the student or participation or eligibility of
1263	an organization, eligible postsecondary educational institution,
1264	approved provider, or other party for a violation of this
1265	section.
1266	2. May determine the length of, and conditions for lifting,
1267	a suspension or revocation specified in this subsection.
1268	3. May recover unexpended program funds or withhold payment
1269	of an equal amount of program funds to recover program funds
1270	that were not authorized for use.
1271	4. Shall deny or terminate program participation upon a
1272	parent's forfeiture of a McKay-Gardiner Scholarship pursuant to
1273	subsection (11).
1274	(b) In determining whether to suspend or revoke
1275	participation or lift a suspension or revocation in accordance
1276	with this subsection, the commissioner may consider factors that
'	Page 44 of 158
С	DDING: Words stricken are deletions; words underlined are additions.

	581-01976-21 202148c1
1277	include, but are not limited to, acts or omissions that led to a
1278	previous suspension or revocation of participation in a state or
	· · · · · · · · · · · · · · · · · · ·
1279	federal program or an education scholarship program; failure to
1280	reimburse the organization for funds improperly received or
1281	retained; failure to reimburse government funds improperly
1282	received or retained; imposition of a prior criminal sanction
1283	related to the person or entity or its officers or employees;
1284	imposition of a civil fine or administrative fine, license
1285	revocation or suspension, or program eligibility suspension,
1286	termination, or revocation related to a person's or entity's
1287	management or operation; or other types of criminal proceedings
1288	in which the person or entity or its officers or employees were
1289	found guilty of, regardless of adjudication, or entered a plea
1290	of nolo contendere or guilty to, any offense involving fraud,
1291	deceit, dishonesty, or moral turpitude.
1292	(11) PARENT AND STUDENT RESPONSIBILITIES FOR PROGRAM
1293	PARTICIPATIONA parent who applies for program participation
1294	under this section is exercising his or her parental option to
1295	determine the appropriate placement or services that best meet
1296	the needs of his or her child.
1297	(a) To satisfy or maintain program eligibility, including
1298	eligibility to receive and spend program payments, the parent
1299	must sign an agreement with the organization and annually submit
1300	a sworn compliance statement to the organization to:
1301	1. Affirm that the student is enrolled in a program that
1302	meets regular school attendance requirements as provided in s.
1303	1003.01(13)(b), (c), or (d).
1304	2. Affirm that the program funds are used only for
1305	authorized purposes serving the student's educational needs, as
I	
	Page 45 of 158

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

I	581-01976-21 202148c1
1306	described in subsection (5).
1307	3. Affirm that the parent is responsible for the education
1308	of his or her student by, as applicable:
1309	a. Requiring the student to take an assessment in
1310	accordance with paragraph (8)(b);
1311	b. Providing an annual evaluation in accordance with s.
1312	<u>1002.41(1)(f); or</u>
1313	c. Requiring the child to take any preassessments and
1314	postassessments selected by the provider if the child is 4 years
1315	of age and is enrolled in a program provided by an eligible
1316	Voluntary Prekindergarten Education Program provider. This sub-
1317	subparagraph does not apply to a student with disabilities for
1318	whom a preassessment and postassessment are not appropriate. A
1319	participating provider shall report a student's scores to the
1320	parent.
1321	4. Affirm that the student remains in good standing with
1322	the provider or school if one of those options is selected by
1323	the parent.
1324	(b) The parent must file an application for initial program
1325	participation with an organization by a date established by the
1326	organization.
1327	(c) The parent must enroll his or her child in a program
1328	from a Voluntary Prekindergarten Education Program provider
1329	authorized under s. 1002.55, a school readiness provider
1330	authorized under s. 1002.88, or an eligible private school if
1331	either option is selected by the parent.
1332	(d) The parent must renew participation in the program by a
1333	date set by the nonprofit scholarship-funding organization in
1334	order for a student to be eligible to receive funding. A student
I	Page 46 of 158
	raye 40 OL 100

1005	581-01976-21 202148c1
1335	whose participation in the program is not renewed may continue
1336	to spend scholarship funds that are in his or her account from
1337	prior years unless the account is closed pursuant to paragraph
1338	(6) (b). Notwithstanding any changes to the student's IEP, a
1339	student who was previously eligible for participation in the
1340	program remains eligible to apply for renewal. However, for a
1341	high-risk child to continue to participate in the program in the
1342	school year after he or she reaches 6 years of age, the child's
1343	application for renewal of program participation must contain
1344	documentation that the child has a disability as defined in
1345	paragraph (2)(d), other than high-risk status.
1346	(e) The parent is responsible for procuring the services
1347	necessary to educate the student. If a parent does not procure
1348	the necessary educational services for the student and the
1349	student's account has been inactive for 2 consecutive fiscal
1350	years, the student's account must be closed pursuant to
1351	paragraph (6)(b). When the student receives a McKay-Gardiner
1352	Scholarship, the district school board is not obligated to
1353	provide the student with a free, appropriate public education.
1354	For purposes of s. 1003.57 and the Individuals with Disabilities
1355	in Education Act, a participating student has only those rights
1356	that apply to all other unilaterally, parentally placed
1357	students, except that, when requested by the parent, school
1358	district personnel must develop an individual education plan or
1359	matrix level of services.
1360	(f) The parent is responsible for all eligible expenses in
1361	excess of the amount of the McKay-Gardiner Scholarship.
1362	(q) The parent may not transfer any prepaid college plan or
1363	college savings plan funds contributed pursuant to paragraph
	Page 47 of 158

 $\textbf{CODING:} \text{ Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$

	581-01976-21 202148c1
1364	(5)(f) to another beneficiary while the plan contains funds
1365	contributed pursuant to this section.
1366	(h) The parent may not receive a payment, refund, or rebate
1367	from an approved provider of any services under this program.
1368	
1369	A participant who fails to comply with this subsection forfeits
1370	the McKay-Gardiner Scholarship.
1371	(12) NONPROFIT SCHOLARSHIP-FUNDING ORGANIZATIONS;
1372	APPLICATIONIn order to participate in the scholarship program
1373	created under this section, a charitable organization that seeks
1374	to be a nonprofit scholarship-funding organization must submit
1375	an application for initial approval or renewal to the Office of
1376	Independent Education and Parental Choice no later than
1377	September 1 of each year before the school year for which the
1378	organization intends to offer scholarships.
1379	(a) An application for initial approval must include:
1380	1. A copy of the organization's incorporation documents and
1381	registration with the Division of Corporations of the Department
1382	of State.
1383	2. A copy of the organization's Internal Revenue Service
1384	determination letter as a s. 501(c)(3) not-for-profit
1385	organization.
1386	3. A description of the organization's financial plan which
1387	demonstrates sufficient funds to operate throughout the school
1388	year.
1389	4. A description of the geographic region that the
1390	organization intends to serve and an analysis of the demand and
1391	unmet need for eligible students in that area.
1392	5. The organization's organizational chart.
I.	

Page 48 of 158

	581-01976-21 202148c
1393	6. A description of the criteria and methodology that the
1394	organization will use to evaluate scholarship eligibility.
1395	7. A description of the application process, including
1396	deadlines and any associated fees.
1397	8. A description of the deadlines for attendance
1398	verification and scholarship payments.
1399	9. A copy of the organization's policies on conflict of
1400	interest and whistleblowers.
1401	10. A copy of a surety bond or letter of credit to secure
1402	the faithful performance of the obligations of the eligible
1403	nonprofit scholarship-funding organization in accordance with
1404	this section in an amount equal to 25 percent of the scholarship
1405	funds anticipated for each school year or \$100,000, whichever is
1406	greater. The surety bond or letter of credit must specify that
1407	any claim against the bond or letter of credit may be made only
1408	by an eligible nonprofit scholarship-funding organization to
1409	provide scholarships to and on behalf of students who would have
1410	had scholarships funded if it were not for the diversion of
1411	funds giving rise to the claim against the bond or letter of
1412	credit.
1413	(b) In addition to the information required under paragraph
1414	(a), an application for renewal must include:
1415	1. A surety bond or letter of credit to secure the faithful
1416	performance of the obligations of the eligible nonprofit
1417	scholarship-funding organization in accordance with this section
1418	equal to the amount of undisbursed funds held by the
1419	organization based on the annual report submitted pursuant to
1420	paragraph (13)(1). The amount of the surety bond or letter of
1421	credit must be at least \$100,000, but not more than \$25 million.
I	
	Dago 40 of 159

Page 49 of 158

 $\textbf{CODING: Words } \underline{stricken} \text{ are deletions; words } \underline{underlined} \text{ are additions.}$

	581-01976-21 202148c1
1422	The surety bond or letter of credit must specify that any claim
1423	against the bond or letter of credit may be made only by an
1424	eligible nonprofit scholarship-funding organization to provide
1425	scholarships to and on behalf of students who would have had
1426	scholarships funded if it were not for the diversion of funds
1427	giving rise to the claim against the bond or letter of credit.
1428	2. The organization's completed Internal Revenue Service
1429	Form 990 submitted no later than November 30 of the year before
1430	the school year for which the organization intends to offer the
1431	scholarships, notwithstanding the September 1 application
1432	deadline.
1433	3. A copy of any statutorily required audit which the
1434	organization must provide to the Department of Education and
1435	Auditor General.
1436	4. An annual report that includes:
1437	a. The number of students who completed applications, by
1438	county and by grade.
1439	b. The number of students who were approved for
1440	scholarships, by county and by grade.
1441	c. The number of students who received funding for
1442	scholarships within each funding category, by county and by
1443	grade.
1444	d. The amount of funds received, the amount of funds
1445	distributed in scholarships, and an accounting of remaining
1446	funds and the obligation of those funds.
1447	e. A detailed accounting of how the organization spent the
1448	administrative funds allowable under paragraph (13)(f).
1449	(c) In consultation with the Department of Revenue and the
1450	Chief Financial Officer, the Office of Independent Education and
ļ	Page 50 of 158

581-01976-21 202148c1 1451 Parental Choice shall review the application. The Department of 1452 Education shall notify the organization in writing of any 1453 deficiencies within 30 days after receipt of the application and 1454 allow the organization 30 days to correct any deficiencies. 1455 (d) Within 30 days after receipt of the finalized 1456 application by the Office of Independent Education and Parental 1457 Choice, the Commissioner of Education shall recommend approval 1458 or disapproval of the application to the State Board of 1459 Education. The State Board of Education shall consider the 1460 application and recommendation at the next scheduled meeting, 1461 adhering to appropriate meeting notice requirements. If the 1462 State Board of Education disapproves the organization's 1463 application, it must provide the organization with a written 1464 explanation of that determination. The State Board of 1465 Education's action is not subject to chapter 120. 1466 (e) If the State Board of Education disapproves the renewal 1467 of a nonprofit scholarship-funding organization, the 1468 organization must notify the affected eligible students and 1469 parents of the decision within 15 days after disapproval. An 1470 eligible student affected by the disapproval of an 1471 organization's participation remains eligible under this section 1472 until the end of the school year in which the organization was 1473 disapproved. The student must apply and be accepted by another 1474 eligible nonprofit scholarship-funding organization for the 1475 upcoming school year. The student must be given priority under 1476 paragraph (13)(e). 1477 (f) All remaining student accounts with funds held by a 1478 nonprofit scholarship-funding organization that is disapproved 1479 for participation must be transferred to the student's account

Page 51 of 158

 $\textbf{CODING: Words } \underline{stricken} \text{ are deletions; words } \underline{underlined} \text{ are additions.}$

	581-01976-21 202148c1
1480	established with the eligible nonprofit scholarship-funding
1481	organization that accepts the student. All transferred funds
1482	must be deposited by the eligible nonprofit scholarship-funding
1483	organization receiving such funds into the student's scholarship
1484	account. All other remaining funds must be transferred to the
1485	department. All transferred amounts received by any eligible
1486	nonprofit scholarship-funding organization must be separately
1487	disclosed in the annual financial audit required under
1488	subsection (13).
1489	(g) A nonprofit scholarship-funding organization is a
1490	renewing organization if it maintains continuous approval and
1491	participation in the program. An organization that chooses not
1492	to participate for 1 year or more or is disapproved to
1493	participate for 1 year or more must submit an application for
1494	initial approval in order to participate in the program again.
1495	(h) The State Board of Education shall adopt rules
1496	providing guidelines for receiving, reviewing, and approving
1497	applications for new and renewing nonprofit scholarship-funding
1498	organizations. The rules must include a process for compiling
1499	input and recommendations from the Chief Financial Officer, the
1500	Department of Revenue, and the Department of Education. The
1501	rules also must require that the nonprofit scholarship-funding
1502	organization make a brief presentation to assist the State Board
1503	of Education in its decision.
1504	(i) A state university; or an independent nonprofit college
1505	chartered in this state or independent nonprofit university
1506	chartered in this state that are eligible to participate in the
1507	William L. Boyd, IV, Effective Access to Student Education Grant
1508	Program and are accredited by the Commission on Colleges of the
·	Page 52 of 158
~	Tage 52 of 100

	581-01976-21 202148c1
1509	Southern Association of Colleges and Schools is exempt from the
1510	initial or renewal application process, but must file a
1511	registration notice with the Department of Education to be an
1512	eligible nonprofit scholarship-funding organization. The State
1513	Board of Education shall adopt rules that identify the procedure
1514	for filing the registration notice with the department. The
1515	rules must identify appropriate reporting requirements for
1516	fiscal, programmatic, and performance accountability purposes
1517	consistent with this section, but may not exceed the
1518	requirements for eligible nonprofit scholarship-funding
1519	organizations for charitable organizations.
1520	(13) OBLIGATIONS OF ELIGIBLE SCHOLARSHIP-FUNDING
1521	ORGANIZATIONSAn organization may establish McKay-Gardiner
1522	Scholarships for eligible students by:
1523	(a) Complying with the requirements of s. 1002.394(11)(a)-
1524	<u>(h)</u> .
1525	(b) Receiving applications and determining student
1526	eligibility in accordance with the requirements of this section.
1527	When an application is approved, the organization must provide
1528	the department with information on the student to enable the
1529	department to determine student funding in accordance with
1530	subsection (15).
1531	(c) Providing scholarships on a first-come, first-served
1532	basis, based upon the funds provided, and notifying parents of
1533	their respective student's receipt of a scholarship.
1534	(d) Establishing a date by which a parent must confirm
1535	initial or continuing participation in the program.
1536	(e) Reviewing applications and awarding scholarship funds
1537	to approved applicants using the following order of priority:
	Page 53 of 158

CODING: Words stricken are deletions; words underlined are additions.

	581-01976-21 202148c1
1538	1.a. For the 2021-2022 school year, a student who received
1539	a John M. McKay Scholarship for Students with Disabilities or a
1540	Gardiner Scholarship in the 2020-2021 school year and meets the
1541	eligibility requirements in subsection (3) is eligible for a
1542	McKay-Gardiner Scholarship in the 2021-2022 school year.
1543	b. For the 2022-2023 school year and thereafter, renewing
1544	students from the previous school year under this section.
1545	2. Students retained on the previous school year's waiting
1546	list.
1547	3. An eligible student who meets the criteria for an
1548	initial award pursuant to subsection (3).
1549	
1550	An approved student who does not receive a scholarship must be
1551	placed on the waiting list in the order in which his or her
1552	application is approved. An eligible student who does not
1553	receive a scholarship within the fiscal year shall be retained
1554	on the waiting list for the subsequent year.
1555	(f) Using an amount not to exceed 2.5 percent of the total
1556	calculated amount of all scholarships awarded under this section
1557	for administrative expenses associated with performing functions
1558	authorized under this section.
1559	(g) Verifying qualifying educational expenditures pursuant
1560	to paragraph (9)(c) and requesting the return of any funds used
1561	for unauthorized purposes.
1562	(h) Returning any remaining program funds to the department
1563	pursuant to paragraph (6)(b).
1564	(i) Notifying the parent about the availability of, and the
1565	requirements associated with requesting, an initial IEP or IEP
1566	reevaluation every 3 years for each student participating in the
,	Page 54 of 158

	581-01976-21 202148c1
567	program.
568	(j) Documenting each scholarship student's eligibility for
69	a fiscal year before granting a scholarship for that fiscal year
70	pursuant to paragraph (3)(b). A student is ineligible for a
571	scholarship if the student's account has been inactive for 2
572	consecutive fiscal years and the student's account has been
73	closed pursuant to paragraph (6)(b).
574	(k) Submitting in a timely fashion any information
75	requested by the department relating to the program.
576	(1) Preparing and submitting quarterly reports to the
577	department pursuant to paragraph (9)(e).
578	(m) Notifying the department of any violation of this
579	section.
580	(14) TRANSITION-TO-WORK PROGRAMA student participating in
581	the McKay-Gardiner Scholarship Program who is at least 17 years
582	of age, but not older than 22 years of age, and who has not
583	received a high school diploma or certificate of completion is
584	eligible for enrollment in a transition-to-work program provided
585	by a private school or job coach. A transition-to-work program
86	must consist of academic instruction, work skills training, and
87	a volunteer or paid work experience.
88	(a) To offer a transition-to-work program, a participating
89	private school or job coach must:
90	1. Develop a transition-to-work program plan, which must
91	include a written description of the academic instruction and
92	work skills training students will receive and the goals for
93	students in the program.
94	2. Submit the transition-to-work program plan to the Office
95	of Independent Education and Parental Choice.
	Page 55 of 158

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

	581-01976-21 202148c1
1596	3. Develop a personalized transition-to-work program plan
1597	for each student enrolled in the program. The student's parent,
1598	the student, and the school principal or job coach must sign the
1598	
	personalized plan. The personalized plan must be submitted to
1600	the Office of Independent Education and Parental Choice upon
1601	request by the office.
1602	4. Provide a release of liability form that must be signed
1603	by the student's parent, the student, and a representative of
1604	the business offering the volunteer or paid work experience.
1605	5. Assign a case manager or job coach to visit the
1606	student's job site on a weekly basis to observe the student and,
1607	if necessary, provide support and guidance to the student.
1608	6. Provide to the parent and student a quarterly report
1609	that documents and explains the student's progress and
1610	performance in the program.
1611	7. Maintain accurate attendance and performance records for
1612	the student.
1613	(b) A student enrolled in a transition-to-work program
1614	must, at a minimum:
1615	1. Receive 15 instructional hours that must include
1616	academic instruction and work skills training.
1617	2. Participate in 10 hours of work at the student's
1618	volunteer or paid work experience.
1619	(c) To participate in a transition-to-work program, a
1620	business must:
1621	1. Maintain an accurate record of the student's performance
1622	and hours worked and provide the information to the private
1623	school.
1624	2. Comply with all state and federal child labor laws.
	Page 56 of 158

1	581-01976-21 202148c1
1625	(15) FUNDING AND PAYMENT
1626	(a) The scholarship is established for up to 50,000 student
1627	FTE annually beginning with the 2021-2022 school year. For the
1628	2022-2023 school year and each year thereafter, the maximum
1629	number of student FTE in the scholarship program under this
1630	section must increase by 7 percent of the total student FTE for
1631	the prior year.
1632	1. For a student who has a Level I to Level III matrix of
1633	services or a doctor's diagnosis, the calculated scholarship
1634	amount for a student participating in the program must be based
1635	upon the grade level and district school to which the student
1636	would have been assigned as 97.5 percent of the funds per
1637	unweighted full-time equivalent in the Florida Education Finance
1638	Program for a student in the basic exceptional student education
1639	program pursuant to s. 1011.62(1)(c)1. and (e)1.c., plus a per-
1640	full-time equivalent share of funds for all categorical
1641	programs, as funded in the General Appropriations Act, except
1642	that for the exceptional student education guaranteed allocation
1643	as provided in s. 1011.62(1)(e)1.c. and 2., the funds must be
1644	allocated based on the school district's average funds per
1645	Exceptional Student Education student.
1646	2. For a student with a Level IV or Level V matrix of
1647	services, the calculated scholarship amount must be based upon
1648	the district school to which the student would have been
1649	assigned as 97.5 percent of the funds per full-time equivalent
1650	for the Level IV or Level V Exceptional Student Education
1651	program pursuant to s. 1011.62(1)(c)2.a. or b., plus a per-full-
1652	time equivalent share of funds for all categorical programs, as
1653	funded in the General Appropriations Act.
I	

Page 57 of 158

CODING: Words stricken are deletions; words underlined are additions.

	581-01976-21 202148c1
1654	3. For a student with a 504 plan, the calculated
1655	scholarship amount must be based upon the grade level and
1656	district school to which the student would have been assigned as
1657	97.5 percent of the funds per unweighted full-time equivalent in
1658	the Florida Education Finance Program for a student in the basic
1659	education program established pursuant to s. 1011.62(1)(c)1.,
1660	plus a per-full-time equivalent share of funds for all
1661	categorical programs, as funded in the General Appropriations
1662	Act.
1663	(b) At the time of each Florida Education Finance Program
1664	student membership survey, the scholarship funding organization
1665	shall report to the Department of Education student enrollment,
1666	FTE, and total award amounts by county, delineated by FEFP
1667	program, and grade and matrix level for all students who are
1668	participating in the McKay-Gardiner Scholarship Program.
1669	Students with a 504 plan must be separately identified. For the
1670	purpose of this paragraph, an FTE shall be equal to four
1671	quarterly scholarship payments.
1672	(c) Following notification on July 1, September 1, December
1673	1, and February 1 of the number of program participants, the
1674	department shall transfer the amount calculated pursuant to
1675	paragraph (a) to organizations for quarterly disbursement to
1676	accounts maintained by organizations pursuant to paragraph
1677	(13) (a) for parents of participating students. When a student
1678	enters the scholarship program, the department must receive from
1679	an organization all documentation required for the student's
1680	participation at least 30 days before the first quarterly
1681	scholarship payment is made for the student.
1682	(d) Upon notification from the organization that an
	Page 58 of 158

	581-01976-21 202148c1
1683	application has been approved for the program, the department
1684	shall release the student's scholarship funds to the
1685	organization, to be deposited into the student's account in four
1686	equal amounts no later than September 1, November 1, February 1,
1687	and April 1 of each school year in which the scholarship is in
1688	force.
1689	(e) Accrued interest in the student's account is in
1690	addition to, and not part of, the awarded funds. Program funds
1691	include both the awarded funds and accrued interest.
1692	(f) The organization may develop a system for payment of
1693	benefits by funds transfer, including, but not limited to, debit
1694	cards, electronic payment cards, or any other means of payment
1695	which the department deems to be commercially viable or cost-
1696	effective. A student's scholarship award may not be reduced for
1697	debit card or electronic payment fees. Commodities or services
1698	related to the development of such a system must be procured by
1699	competitive solicitation unless they are purchased from a state
1700	term contract pursuant to s. 287.056.
1701	(g) Moneys received pursuant to this section do not
1702	constitute taxable income to the qualified student or the parent
1703	of the qualified student.
1704	(16) OBLIGATIONS OF THE AUDITOR GENERAL
1705	(a) The Auditor General shall review all audit reports
1706	submitted pursuant to subsection (13). The Auditor General shall
1707	request any significant items that were omitted in violation of
1708	a rule adopted by the Auditor General. The organization shall
1709	provide such items within 45 days after the date of the request.
1710	If the scholarship-funding organization does not comply with the
1711	Auditor General's request, the Auditor General must notify the
Į	Page 59 of 158

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

	581-01976-21 202148c1
1712	Legislative Auditing Committee.
1713	(b) At least once every 3 years, the Auditor General shall
1714	conduct an operational audit of accounts and records of each
1715	organization that participates in the program. As part of this
1716	audit, the Auditor General, at a minimum, shall verify the total
1717	number of students served and the eligibility of reimbursements
1718	made by the organization and transmit that information to the
1719	department. The Auditor General shall provide the commissioner
1720	with a copy of each annual operational audit performed pursuant
1721	to this subsection within 10 days after the audit is finalized.
1722	(c) The Auditor General shall notify the department of any
1723	organization that fails to comply with a request for
1724	information.
1725	(17) OBLIGATIONS RELATED TO APPROVED PROVIDERSThe
1726	Department of Health, the Agency for Persons with Disabilities,
1727	and the Department of Education shall coordinate with an
1728	organization to provide easy or automated access to lists of
1729	licensed providers of services specified in paragraph (5)(c) to
1730	ensure efficient administration of the program.
1731	(18) LIABILITYThe state is not liable for the awarding of
1732	funds or for any use of funds awarded under this section.
1733	(19) SCOPE OF AUTHORITYThis section does not expand the
1734	authority of the state, its officers, or any school district to
1735	impose additional regulation on participating private schools,
1736	independent postsecondary educational institutions, and private
1737	providers beyond that reasonably necessary to enforce
1738	requirements expressly set forth in this section.
1739	(20) RULESThe State Board of Education shall adopt rules
1740	pursuant to ss. 120.536(1) and 120.54 to administer this
	Page 60 of 158

	581-01976-21 202148c1
1741	section.
1742	Section 17. Section 1002.385, Florida Statutes, is
1743	repealed.
1744	Section 18. Section 1002.39, Florida Statutes, is repealed.
1745	Section 19. Section 1002.394, Florida Statutes, is amended
1746	to read:
1747	1002.394 The Family Empowerment Scholarship Program
1748	(1) PURPOSEThe Family Empowerment Scholarship Program is
1749	established to provide children of families in this state which
1750	have limited financial resources with educational options to
1751	achieve success in their education.
1752	(2) DEFINITIONSAs used in this section, the term:
1753	(a) "Approved provider" means a provider approved by the
1754	$\underline{department}$ "Department" means the Department of Education.
1755	(b) "Curriculum" means a complete course of study for a
1756	particular content area or grade level, including any required
1757	supplemental materials, teachers' manuals, and associated online
1758	instruction.
1759	(c) "Department" means the Department of Education.
1760	(d) "Direct certification list" means the certified list of
1761	children who qualify for the food assistance program, the
1762	Temporary Assistance for Needy Families Program, or the Food
1763	Distribution Program on Indian Reservations provided to the
1764	Department of Education by the Department of Children and
1765	Families.
1766	(e) "Eligible nonprofit scholarship-funding organization"
1767	or "organization" means a state university, an independent
1768	college or university that is eligible to participate in the
1769	William L. Boyd, IV, Effective Access to Student Education Grant
	Page 61 of 158

CODING: Words stricken are deletions; words underlined are additions.

	581-01976-21 202148c1
1770	Program located and chartered in this state which is not for
1771	profit and is accredited by the Commission on Colleges of the
1772	Southern Association of Colleges and Schools, or is a charitable
1773	organization that: has the same meaning as provided in s.
1774	<u>1002.395(2)(f).</u>
1775	1. Is exempt from federal income tax pursuant to s.
1776	501(c)(3) of the Internal Revenue Code;
1777	2. Is a Florida entity formed under chapter 605, chapter
1778	607, or chapter 617 and whose principal office is located in
1779	this state; and
1780	3. Complies with subsections (11) and (14).
1781	(f) "Eligible postsecondary educational institution" means
1782	a Florida College System institution; a state university; a
1783	school district technical center; a school district adult
1784	general education center; an independent college or university
1785	that is eligible to participate in the William L. Boyd, IV,
1786	Effective Access to Student Education Grant Program under s.
1787	1009.89; or an accredited independent postsecondary educational
1788	institution, as defined in s. 1005.02, which is licensed to
1789	operate in this state under part III of chapter 1005.
1790	<u>(g)</u> (c) "Eligible private school" <u>means a private school as</u>
1791	defined in s. 1002.01 located in this state which offers an
1792	education to students in any grade from Kindergarten through
1793	grade 12 and:
1794	1. Meets the requirements of ss. 1002.42 and 1002.421; and
1795	2. Meets the applicable requirements imposed under this
1796	chapter, if the private school participates in a scholarship
1797	program under this chapter has the same meaning as provided in
1798	s. 1002.395(2)(g) .
·	Page 62 of 158

 $\textbf{CODING: Words } \underline{stricken} \text{ are deletions; words } \underline{underlined} \text{ are additions.}$

581-01976-21 202148c1	581-019	976-21
(h) "Household income" has the same meaning as the term	1828 school	bus stop.
1800 "income" as defined in the Income Eligibility Guidelines for	1829 (3	3) INITIAL SCHOLARSHIP ELIGIBILITY
1801 free and reduced price meals under the National School Lunch	1830 for a 1	Family Empowerment Scholarship und
1802 Program in 7 C.F.R. part 210 as published in the Federal	1831 student	t meets the following criteria:
1803 Register by the United States Department of Agriculture.	1832 (a	a)1. The student is on the direct
1804 (i) "Inactive" means that no eligible expenditures have	1833 defined	d in paragraph (2)(d) pursuant to
1805 been made from a student scholarship account funded pursuant to	1834 student	t's household income level does no
1806 this section.	1835 of the	federal poverty level or an adjust
1807 (j) "Incident" means battery; harassment; hazing; bullying;	1836 the fea	deral poverty level established pu
1808 kidnapping; physical attack; robbery; sexual offenses,	1837 <u>or</u>	
1809 harassment, assault, or battery; threat or intimidation; or	1838 2	. The student is <u>:</u>
1810 fighting at school, as defined by the department in accordance	1839 <u>a</u>	. Currently placed, or during the
1811 with s. 1006.147(4).	1840 year wa	as placed, in foster care or in ou
1812 (k) "Owner or operator" includes:	1841 defined	d in s. 39.01 <u>;</u>
1813 1. An owner, president, officer, or director of an eligible	1842 <u>b</u>	. A sibling of a student who is pa
1814 nonprofit scholarship-funding organization or a person with	1843 <u>schola</u>	rship program under this subsection
1815 equivalent decisionmaking authority over an eligible nonprofit	1844 resides	s in the same household as the si
1816 scholarship-funding organization.	1845 <u>c</u>	. Enrolled in a Florida public sc
1817 2. An owner, operator, superintendent, or principal of an	1846 through	h grade 12 and reported an incide
1818 eligible private school or a person with equivalent	1847 paragra	aph (7)(b)
1819 decisionmaking authority over an eligible private school.	1848 3	. The student's household income l
1820 (1) (d) "Parent" means a resident of this state who is a	1849 percent	t of the federal poverty level or
1821 parent, as defined in s. 1000.21.	1850 percent	t of the federal poverty level as
1822 (m) (e) "Program" means the Family Empowerment Scholarship	1851 paragra	aph (c).
1823 Program.	1852	
1824 (n) "School" means any educational program or activity	1853 A stude	ent who initially receives a schol
1825 <u>conducted by a public K-12 educational institution, any school-</u>	1854 eligib:	ility under <u>this subsection</u> subpar
1826 related or school-sponsored program or activity, and riding on a	1855 eligibi	le to participate until the studer
1827 school bus as defined in s. 1006.25(1), including waiting at a	1856 school	or attains the age of 21 years, \boldsymbol{w}
Page 63 of 158		Page 64 of 158
CODING: Words stricken are deletions; words <u>underlined</u> are additions.	CODING: 1	Words stricken are deletions; word

581-01976-21 202148c1
1857 regardless of the student's household income level. A sibling of
1858 a student who is participating in the scholarship program under
1859 this subsection is eligible for a scholarship if the student
1860 resides in the same household as the sibling.
1861 (b) 1. The student is eligible to enroll in kindergarten
1862 through grade 12 in a public school in this state+
1863 2. The student has spent the prior school year in
1864 attendance at a Florida public school; or
1865 3. Beginning with the 2020-2021 school year, the student
1866 received a scholarship pursuant to s. 1002.395 during the
1867 previous school year but did not receive a renewal scholarship
1868 based solely on the eligible nonprofit scholarship funding
1869 organization's lack of available funds after the organization
1870 fully exhausts its efforts to use funds available for awards
1871 under ss. 1002.395 and 1002.40(11)(i). Eligible nonprofit
1872 scholarship-funding organizations with students who meet the
1873 eligibility criterion of this subparagraph must annually notify
1874 the department in a format and by a date established by the
1875 department.
1876
1877 For purposes of this paragraph, the term "prior school year in
1878 attendance" means that the student was enrolled full time and
1879 reported by a school district for funding during the preceding
1880 October and February Florida Education Finance Program surveys
1881 in kindergarten through grade 12, which includes time spent in a
1882 Department of Juvenile Justice commitment program if funded
1883 under the Florida Education Finance Program. However, a
1884 dependent child of a member of the United States Armed Forces
1885 who transfers to a school in this state from out of state or
Dage 45 of 159
Page 65 of 158 CODING: Words stricken are deletions; words underlined are additions.

1000	581-01976-21 202148c1
1886	from a foreign country due to a parent's permanent change of
1887	station orders or a foster child is exempt from the prior public
1888	school attendance requirement under this paragraph, but must
1889	meet the other eligibility requirements specified under this
1890	section to participate in the program.
1891	(c) The parent has applied to an eligible nonprofit
1892	scholarship-funding organization to participate in the program
1893	by a date set by the organization obtained acceptance for
1894	admission of the student to a private school that is eligible
1895	for the program under subsection (8), and the parent has
1896	requested a scholarship from the Department of Education by a
1897	date established by the department pursuant to paragraph (7)(e),
1898	but no later than at least 60 days before the date of the first
1899	scholarship payment. The application request must be
1900	communicated directly to the $\underline{\text{organization}}$ $\underline{\text{department}}$ in a manner
1901	that creates a written or electronic record of the application
1902	$\frac{\text{request}}{\text{and}}$ and the date of receipt of the $\underline{\text{application}}$ $\frac{\text{request}}{\text{request}}$. The
1903	department must notify the school district of the parent's
1904	intent upon receipt of the parent's request.
1905	(d) The student is awarded a scholarship in accordance with
1906	the following priority order:
1907	1. An eligible student who received a Family Empowerment
1908	Scholarship during the previous <u>school year</u> school year, or a
1909	Florida Tax Credit Scholarship or Hope Scholarship during the
1910	2020-2021 school year, and requested a renewal scholarship
1911	award.
1912	2. An eligible student who meets the criteria for an
1913	initial award under both <u>paragraphs</u> paragraph (a) and <u>(b) and</u>
1914	was retained on the previous school year's wait list
1	

Page 66 of 158

 $\textbf{CODING: Words } \underline{stricken} \text{ are deletions; words } \underline{underlined} \text{ are additions.}$

	581-01976-21 202148c1
1915	subparagraph (b)3.
1916	3. An eligible student who meets the criteria for an
1917	initial award under subparagraph (a)2. and paragraph (b) $\frac{(b)2}{}$
1918	and cither subparagraph (a)1. or subparagraph (a)2.
1919	4. An eligible student who meets the criteria for an
1920	initial award under subparagraph (a)1. (b)1. and paragraph (b),
1921	and the student's household income level does not exceed 185
1922	percent of the federal poverty level either subparagraph (a)1.
1923	or subparagraph (a)2.
1924	5. An eligible student who meets the criteria for an
1925	initial award under subparagraph (a)1. (a)3. and $_{ au}$ paragraph (b)
1926	in priority order, either subparagraph (b)2. or subparagraph
1927	(b)1 .
1928	
1929	An approved student who does not receive a scholarship must be
1930	placed on the wait list in the order in which his or her
1931	application is approved. An eligible student who does not
1932	receive a scholarship within the fiscal year must be retained on
1933	the wait list for the subsequent year.
1934	(e) The student's household income level does not exceed an
1935	adjusted maximum percent of the federal poverty level that is
1936	increased by 25 percent in the fiscal year following any fiscal
1937	year in which more than 5 percent of the available scholarships
1938	authorized under subsection (12) (11) have not been awarded.
1939	(4) TERM OF SCHOLARSHIPFor purposes of continuity of
1940	educational choice and program integrity:
1941	(a) 1. Program payments made by the state to an organization
1942	for a Family Empowerment Scholarship under this section must
1943	continue until:
I	Page 67 of 158

 $\textbf{CODING: Words } \underline{stricken} \text{ are deletions; words } \underline{underlined} \text{ are additions.}$

	581-01976-21 202148c1
1944	a. The parent does not renew program eligibility;
1945	b. The organization determines that the student is not
1946	eligible for program renewal;
1947	c. The Commissioner of Education suspends or revokes
1948	program participation or use of funds pursuant to subparagraph
1949	<u>(b) (1);</u>
1950	d. The student's parent has forfeited participation in the
1951	program for failure to comply with subsection (10);
1952	e. The student enrolls in a public school; or
1953	f. The student graduates from high school or attains 21
1954	years of age, whichever occurs first. However, if a student
1955	enters a Department of Juvenile Justice detention center for a
1956	period of no more than 21 days, the student is not considered to
1957	have returned to a public school for that purpose.
1958	2. Reimbursements for program expenditures may continue
1959	until the account balance is expended or the account is closed
1960	pursuant to paragraph (b) For purposes of continuity of
1961	educational choice, a Family Empowerment Scholarship shall
1962	remain in force until the student returns to a public school,
1963	graduates from high school, or reaches the age of 21, whichever
1964	occurs first. A scholarship student who enrolls in a public
1965	school or public school program is considered to have returned
1966	to a public school for the purpose of determining the end of the
1967	scholarship's term. However, if a student enters a Department of
1968	Juvenile Justice detention center for a period of no more than
1969	21 days, the student is not considered to have returned to a
1970	public school for that purpose.
1971	(b)1. The commissioner shall close a student's scholarship
1972	account, and any remaining funds, including, but not limited to,
	Page 68 of 158

I	581-01976-21 202148c1
1973	contributions made to the Stanley G. Tate Florida Prepaid
1974	College Program or earnings from or contributions made to the
1975	Florida College Savings Program using program funds pursuant to
1976	paragraph (6)(e), revert to the state after:
1977	a. Denial or revocation of program eligibility by the
1978	commissioner for fraud or abuse, including, but not limited to,
1979	the student or the student's parent accepting any payment,
1980	refund, or rebate in any manner from a provider of any services
1981	received pursuant to subsection (6); however, a private school
1982	may discount tuition if the private school deems it necessary;
1983	b. Any period of 2 consecutive years after high school
1984	completion or graduation during which the student has not been
1985	enrolled in an eligible postsecondary educational institution or
1986	a program offered by the institution; or
1987	c. The account has been inactive for 2 consecutive fiscal
1988	years prior to high school completion or graduation Upon
1989	reasonable notice to the department and the school district, the
1990	student's parent may remove the student from the private school
1991	and place the student in a public school in accordance with this
1992	section.
1993	2. The commissioner must notify the parent and the
1994	organization when a Family Empowerment Scholarship account is
1995	closed and program funds revert to the state.
1996	(c) Upon reasonable notice to the department, the student's
1997	parent may move the student from one participating private
1998	school to another participating private school.
1999	(5) SCHOLARSHIP PROHIBITIONSA student is not eligible for
2000	a Family Empowerment Scholarship while he or she is:
2001	(a) Enrolled in a public school, including, but not limited
I	
	Page 69 of 158
C	CODING: Words stricken are deletions; words <u>underlined</u> are additions.

CS for SB 48

	581-01976-21 202148c1
2031	the Florida Virtual School as a private paying student, or an
2031	approved online course offered pursuant to s. 1003.499 or s.
2032	1004.0961.
2033	
	(d) Fees for nationally standardized, norm-referenced
2035	achievement tests, Advanced Placement examinations, industry
2036	certification examinations, assessments related to postsecondary
2037	education, or other assessments.
2038	(e) Contributions to the Stanley G. Tate Florida Prepaid
2039	College Program pursuant to s. 1009.98 or the Florida College
2040	Savings Program pursuant to s. 1009.981, for the benefit of the
2041	eligible student.
2042	(f) Contracted services provided by a public school or
2043	school district, including classes. A student who receives
2044	services under a contract under this paragraph is not considered
2045	enrolled in a public school for eligibility purposes as
2046	specified in subsection (5).
2047	(g) Tuition and fees for part-time tutoring services
2048	provided by a person who holds a valid Florida educator's
2049	certificate pursuant to s. 1012.56; a person who holds an
2050	adjunct teaching certificate pursuant to s. 1012.57; a person
2051	who has a bachelor's degree or a graduate degree in the subject
2052	area in which instruction is given; or a person who has
2053	demonstrated a mastery of subject area knowledge pursuant to s.
2054	1012.56(5). As used in this paragraph, the term "part-time
2055	tutoring services" does not qualify as regular school attendance
2056	as defined in s. 1003.01(13)(e).
2057	(h) Fees for summer education programs.
2058	(i) Fees for after-school education programs.
2059	(j) Fees for an annual evaluation of educational progress
	Page 71 of 158
c	CODING: Words stricken are deletions; words <u>underlined</u> are additions.

	581-01976-21 202148c1
2060	by a state-certified teacher under s. 1002.41(1)(f), if this
2061	option is chosen for a home education student.
2062	(k) Transportation expenses that may not exceed \$750
2063	annually to meet the student's educational needs under this
2064	subsection.
2065	
2066	A provider of any services receiving payments pursuant to this
2067	subsection may not share, refund, or rebate any moneys from the
2068	Family Empowerment Scholarship with the parent or participating
2069	student in any manner.
2070	(7) (6) SCHOOL DISTRICT OBLIGATIONS
2071	(a) By July 15, 2019, and by April 1 of each year
2072	thereafter, a school district shall inform all households within
2073	the district receiving free or reduced-priced meals under the
2074	National School Lunch Act of their eligibility to apply to the
2075	department for a Family Empowerment Scholarship. <u>A parent who</u>
2076	chooses to enroll his or her eligible student in a public school
2077	that is different from the school in which the student was
2078	assigned pursuant to s. 1002.31 or enrolls his or her eligible
2079	student in a lab school as defined in s. 1002.32 is eligible for
2080	a scholarship to transport the student as provided in paragraph
2081	(12) (c). The form of such notice shall be provided by the
2082	department, and the school district shall include the provided
2083	form in any normal correspondence with eligible households. Such
2084	notice is limited to once a year.
2085	(b) Upon receipt of a report of an incident, the school
2086	principal, or his or her designee, shall provide a copy of the
2087	report to the parent and investigate the incident to determine
2088	if the incident must be reported as required by s. 1006.147(4).
	Page 72 of 158

Page 72 of 158

	581-01976-21 202148c1			5
2089	Within 24 hours after receipt of the report, the principal or		2118	s
2090	his or her designee shall provide a copy of the report to the		2119	e
2091	parent of the alleged offender and to the superintendent. Upon		2120	
2092	conclusion of the investigation or within 15 days after the		2121	i
2093	incident was reported, whichever occurs first, the school		2122	
2094	district shall notify the parent of the program and offer the		2123	t
2095	parent an opportunity to request and receive a Family		2124	W
2096	Empowerment Scholarship.		2125	÷
2097	(c) The school district in which a participating student		2126	E
2098	resides must notify the student and his or her parent about the		2127	E
2099	locations and times to take all statewide assessments under s.		2128	s
2100	1008.22 if the student chooses to participate in such		2129	t
2101	assessments. Upon the request of the department, a school		2130	
2102	district shall coordinate with the department to provide to a		2131	s
2103	participating private school the statewide assessments		2132	
2104	administered under s. 1008.22 and any related materials for		2133	S
2105	administering the assessments. For a student who participates in		2134	p
2106	the Family Empowerment Scholarship Program whose parent requests		2135	
2107	that the student take the statewide assessments under s.		2136	d
2108	1008.22, the district in which the student attends a private		2137	С
2109	school shall provide locations and times to take all statewide		2138	n
2110	assessments. A school district is responsible for implementing		2139	r
2111	test administrations at a participating private school,		2140	
2112	including the:		2141	1
2113	1. Provision of training for private school staff on test		2142	s
2114	security and assessment administration procedures;		2143	d
2115	2. Distribution of testing materials to a private school;		2144	
2116	3. Retrieval of testing materials from a private school;		2145	r
2117	4. Provision of the required format for a private school to		2146	t
	Page 73 of 158			
C	CODING: Words stricken are deletions; words underlined are additions.			COD

I	581-01976-21 202148c1
2118	submit information to the district for test administration and
2119	enrollment purposes; and
2120	5. Provision of any required assistance, monitoring, or
2121	investigation at a private school.
2122	(d) (e) Each school district must publish information about
2123	the Family Empowerment Scholarship Program on the district's
2124	website homepage <u>, which,</u> at a minimum, the published
2125	information must include a website link to the Family
2126	Empowerment Scholarship Program published on the Department of
2127	Education website as well as a telephone number and e-mail that
2128	students and parents may use to contact relevant personnel in
2129	the school district to obtain information about the scholarship.
2130	(8) (7) DEPARTMENT OF EDUCATION OBLIGATIONSThe department
2131	shall:
2132	(a) Annually verify the eligibility of nonprofit
2133	scholarship-funding organizations that meet the requirements of
2134	paragraph (2)(e).
2135	(b) (a) Publish and update, as necessary, information on the
2136	department website about the scholarship programs under this
2137	chapter Family Empowerment Scholarship Program, including, but
2138	not limited to, student eligibility criteria, parental
2139	responsibilities, and relevant data.
2140	(c) (b) Cross-check prior to each distribution of funds the
2141	list of participating scholarship students with the public
2142	school enrollment lists before each scholarship payment to avoid
2143	duplication.
2144	(d) (c) Maintain and publish a list of nationally norm-
2145	referenced tests identified for purposes of satisfying the
2146	testing requirement in subparagraph $(9)(c)1$. $(8)(c)1$. The tests
	Page 74 of 158

CS for SB 48

	581-01976-21 202148c1
2147	must meet industry standards of quality in accordance with state
2148	board rule.
2149	(e) (d) Notify eligible nonprofit scholarship-funding
2150	organizations of the deadlines for submitting the verified list
2151	of students determined to be eligible for an initial or renewal
2152	scholarship.
2153	(f) (c) Distribute each student's scholarship funds on a
2154	quarterly basis to the eligible nonprofit scholarship-funding
2155	organization, to be deposited into the student's account
2156	Establish deadlines for the receipt of initial applications and
2157	renewal notifications in order to implement the priority order
2158	for scholarship awards pursuant to paragraph (3)(d).
2159	(g) Notify an eligible nonprofit scholarship-funding
2160	organization of any of the organization's or other eligible
2161	nonprofit scholarship-funding organization's identified students
2162	who are receiving educational scholarships pursuant to chapter
2163	<u>1002.</u>
2164	(h) Issue a project grant award to a state university, to
2165	which participating private schools must report the scores of
2166	participating students on the nationally norm-referenced tests
2167	or the statewide assessments administered by the private school
2168	in grades 3 through 10. The project term is 2 years, and the
2169	amount of the project is up to \$250,000 per year. The project
2170	grant award must be reissued in 2-year intervals in accordance
2171	with this paragraph.
2172	1. The state university must annually report to the
2173	Department of Education on the student performance of
2174	participating students:
2175	a. On a statewide basis. The report shall also include, to
I	Page 75 of 158

 $\textbf{CODING:} \text{ Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$

	581-01976-21 202148c1
2176	the extent possible, a comparison of scholarship students'
2170	performance to the statewide student performance of public
2177	school students with socioeconomic backgrounds similar to those
	ž
2179	of students participating in the scholarship program. To
2180	minimize costs and reduce time required for the state
2181	university's analysis and evaluation, the Department of
2182	Education shall coordinate with the state university to provide
2183	data in order to conduct analyses of matched students from
2184	public school assessment data and calculate control group
2185	student performance using an agreed-upon methodology; and
2186	b. On an individual school basis. For the 2020-2021 school
2187	year, the annual report must include student performance for
2188	each participating private school in which at least 51 percent
2189	of the total enrolled students in the private school
2190	participated in the Florida Tax Credit Scholarship Program or
2191	the Family Empowerment Scholarship Program. Beginning with the
2192	2021-2022 school year, the annual report must include student
2193	performance for each participating private school in which at
2194	least 51 percent of the total enrolled students in the private
2195	school participated in the Family Empowerment Scholarship
2196	Program. The report shall be according to each participating
2197	private school, and for participating students, in which there
2198	are at least 30 participating students who have scores for tests
2199	administered. If the state university determines that the 30-
2200	participating-student cell size may be reduced without
2201	disclosing personally identifiable information, as described in
2202	34 C.F.R. s. 99.12, of a participating student, the state
2203	university may reduce the participating-student cell size, but
2204	the cell size may not be reduced to less than 10 participating
I	
	Page 76 of 158

	581-01976-21 202148c1
2205	students. The department shall provide each private school's
2206	prior school year student enrollment information to the state
2207	university no later than June 15 of each year, or as requested
2208	by the state university.
2209	2. The sharing and reporting of student performance data
2210	under this paragraph must be in accordance with the requirements
2211	of ss. 1002.22 and 1002.221 and 20 U.S.C. s. 1232g, the Family
2212	Educational Rights and Privacy Act, and the applicable rules and
2213	regulations issued pursuant thereto, and must be for the sole
2214	purpose of creating the annual report required by subparagraph
2215	1. All parties must preserve the confidentiality of such
2216	information as required by law. The annual report may not
2217	disaggregate data to a level that will identify individual
2218	participating schools, except as required under sub-subparagraph
2219	1.b., or disclose the academic level of individual students.
2220	3. The annual report required by subparagraph 1. must be
2221	published by the Department of Education on its website.
2222	(i) Maintain on its website a list of approved providers,
2223	including eligible postsecondary educational institutions,
2224	eligible private schools, and organizations. The department may
2225	identify or provide links to lists of other approved providers.
2226	(j) Require each organization to verify eligible
2227	expenditures before the distribution of funds for any
2228	expenditures made pursuant to paragraphs (6)(a) and (b). Review
2229	of expenditures made for services specified in paragraphs
2230	(6)(c)-(k) may be completed after the purchase is made.
2231	(k) Require quarterly reports by an eligible nonprofit
2232	scholarship-funding organization regarding the overall number of
2233	students participating in the scholarship program, the number of
1	Page 77 of 158
	Tage // OF 100

CODING:	Words	stricken	are	deletions;	words	underlined	are	additions.

	581-01976-21 202148c1
2234	home education students participating in the scholarship
2235	program, the number of students attending a private school
2236	participating in the scholarship program, the private schools at
2237	which the students are enrolled, and other information the
2238	department deems necessary.
2239	(1) Provide a process to match the direct certification
2240	list with the scholarship application data submitted by any
2241	nonprofit scholarship-funding organization eligible to receive
2242	the 2.5 percent administrative allowance under paragraph
2243	<u>(11)(k).</u>
2244	(m) Contract with an independent entity to provide an
2245	annual evaluation of the program by:
2246	1. Reviewing the school bullying prevention education
2247	program, school climate, and code of student conduct of each
2248	public school from which 10 or more students transferred to
2249	another public school or private school using the Hope
2250	Scholarship or Family Empowerment Scholarship to determine areas
2251	in the school or school district procedures involving reporting,
2252	investigating, and communicating a parent's and student's rights
2253	which are in need of improvement. At a minimum, the review must
2254	include:
2255	a. An assessment of the investigation time and quality of
2256	the response of the school and the school district.
2257	b. An assessment of the effectiveness of communication
2258	procedures with the students involved in an incident, the
2259	students' parents, and the school and school district personnel.
2260	c. An analysis of school incident and discipline data.
2261	d. The challenges and obstacles relating to implementing
2262	recommendations from the review.
,	Page 78 of 158

1490 /0 01 100

 $\textbf{CODING: Words } \underline{stricken} \text{ are deletions; words } \underline{underlined} \text{ are additions.}$

i	581-01976-21 202148c1		581-01976-21 202148c1
2263	2. Reviewing the school bullying prevention education	2292	(c)1. Annually administer or make provision for students
2264	program, school climate, and code of student conduct of each	2293	participating in the program in grades 3 through 10 to take one
2265	public school to which a student transferred if the student was	2294	of the nationally norm-referenced tests that are identified by
2266	from a school identified in subparagraph 1. in order to identify	2295	the department pursuant to paragraph $(8)(d)$ $(7)(c)$ or to take
2267	best practices and make recommendations to the public school at	2296	the statewide assessments pursuant to s. 1008.22. Students with
2268	which the incidents occurred.	2297	disabilities for whom standardized testing is not appropriate
2269	3. Surveying the parents of participating students to	2298	are exempt from this requirement. A participating private school
2270	determine academic, safety, and school climate satisfaction and	2299	shall report a student's scores to his or her parent. By August
2271	to identify any challenges to or obstacles in addressing an	2300	15 of each year, a participating private school must report the
2272	incident or relating to the use of the scholarship.	2301	scores of all participating students to a state university as
2273	(n) Investigate any written complaint of a violation of	2302	described in paragraph (8)(h) s. $1002.395(9)(f)$.
2274	this section by a parent, a student, a private school, a public	2303	2. Administer the statewide assessments pursuant to s.
2275	school, a school district, an organization, a provider, or	2304	1008.22 if the private school chooses to offer the statewide
2276	another appropriate party in accordance with the process	2305	assessments. A participating private school may choose to offer
2277	established under s. 1002.421.	2306	and administer the statewide assessments to all students who
2278	(9) (8) PRIVATE SCHOOL ELIGIBILITY AND OBLIGATIONSTo be	2307	attend the private school in grades 3 through 10 and must submit
2279	eligible to participate in the Family Empowerment Scholarship	2308	a request in writing to the department by March 1 of each year
2280	Program, a private school may be sectarian or nonsectarian and	2309	in order to administer the statewide assessments in the
2281	must:	2310	subsequent school year.
2282	(a) Comply with all requirements for private schools	2311	
2283	participating in state school choice scholarship programs	2312	If a private school fails to meet the requirements of this
2284	pursuant to s. 1002.421.	2313	subsection or s. 1002.421, the commissioner may determine that
2285	(b) Provide to the organization department all	2314	the private school is ineligible to participate in the
2286	documentation required for a student's participation, including	2315	scholarship program.
2287	the private school's and student's fee schedules, at least 30	2316	(10) (9) PARENT AND STUDENT RESPONSIBILITIES FOR PROGRAM
2288	days before any quarterly scholarship payment is made for the	2317	PARTICIPATIONA parent who applies for a Family Empowerment
2289	student pursuant to paragraph (12)(f) (11)(f). A student is not	2318	Scholarship is exercising his or her parental option to
2290	eligible to receive a quarterly scholarship payment if the	2319	determine the appropriate placement or the services that best
2291	private school fails to meet this deadline.	2320	meets the needs of his or her child place his or her child in a
·	Page 79 of 158		Page 80 of 158
Ċ	CODING: Words stricken are deletions; words underlined are additions.		CODING: Words stricken are deletions; words underlined are additions.
			are determined and determined, words <u>undertained</u> are dedictioned.
		1	

I	581-01976-21 202148c1		1-01976-21	202148c1
2321	private school.	23	<u> </u>	n a private school, a student
2322	(a) <u>To satisfy or maintain program eligibility</u> , including	23	d his or her parent or guardian	-
2323	eligibility to receive and spend program payments, the parent	23	hool's principal or the princip	al's designee to review the
2324	must sign an agreement with the organization and annually submit	23	hool's academic programs and po	licies, customized educational
2325	a sworn compliance statement to the organization to:	23	ograms, code of student conduct	-
2326	1. Affirm that the student is enrolled in a program that	23	<u>(d)</u> (f) The parent shall ensu	ce that <u>a</u> the student
2327	meets regular school attendance requirements as provided in s.	23	rticipating in the scholarship	program <u>and enrolled in a</u>
2328	1003.01(13)(b)-(e).	23	ivate school takes the norm-ref	erenced assessment offered by
2329	2. Affirm that the program funds are used only for	23	e private school. The parent ma	y also choose to have the
2330	authorized purposes serving the student's educational needs, as	23	udent participate in the statew	ide assessments pursuant to
2331	described in subsection (6).	23	ragraph <u>(9)(c)</u> (6)(b) .	
2332	3. Affirm that the parent is responsible for the education	23	<u>(e)</u> (g) If the parent request	s that the student
2333	of his or her student by, as applicable:	23	rticipating in the program take	all statewide assessments
2334	a. Requiring the student to take an assessment in	23	equired pursuant to s. 1008.22,	the parent is responsible for
2335	accordance with paragraph (9)(c); or	23	ansporting the student to the a	ssessment site designated by
2336	b. Providing an annual evaluation in accordance with s.	23	e school district.	
2337	1002.41(1)(f).	23	(h) Upon receipt of a schola	rship warrant, the parent to
2338	4. Affirm that the student remains in good standing with	23	om the warrant is issued must r	estrictively endorse the
2339	the provider or school if those options are selected by the	23	rrant to the private school for	deposit into the private
2340	parent The parent must select the private school and apply for	23	hool's account. The parent may	not designate any entity or
2341	the admission of his or her student.	23	dividual associated with the pa	rticipating private school as
2342	(b) The parent must request the scholarship at least 60	23	e parent's attorney in fact to	endorse a scholarship warrant.
2343	days before the date of the first scholarship payment.	23	participant who fails to comply	with this paragraph forfeits
2344	(c) The parent must inform the applicable school district	23	e scholarship.	
2345	when the parent withdraws his or her student from a public	23	(f) (i) The parent must annua	lly renew participation in the
2346	school to attend an eligible private school.	23	ogram by the date established b	y the organization department
2347	(d) Any student participating in the program must remain in	23	rrsuant to paragraph (7)(e) . <u>A s</u>	udent whose participation in
2348	attendance throughout the school year unless excused by the	23	e program is not renewed may co	ntinue to spend scholarship
2349	school for illness or other good cause.	23	nds that are in his or her acco	int from prior years unless the
	Page 81 of 158		Page 82	of 158
	CODING: Words stricken are deletions; words underlined are additions.		NG: Words stricken are deletion	s; words underlined are additions.

	581-01976-21 202148c1
2379	account must be closed pursuant to paragraph (4)(b).
2380	(g) The parent is responsible for procuring the services
2381	necessary to educate the student. If a parent does not procure
2382	the necessary educational services for the student and the
2383	student's account has been inactive for 2 consecutive fiscal
2384	years, the student is ineligible and the student's account must
2385	be closed pursuant to paragraph (4)(b).
2386	(h) The parent is responsible for all eligible expenses in
2387	excess of the Family Empowerment Scholarship.
2388	(i) The parent may not transfer any prepaid college plan or
2389	college savings plan funds contributed pursuant to paragraph
2390	(6)(e) to another beneficiary while the plan contains funds
2391	contributed pursuant to this section.
2392	(j) The parent may not receive a payment, refund, or rebate
2393	from an approved provider of any services under this program.
2394	
2395	A participant who fails to comply with this subsection forfeits
2396	the Family Empowerment Scholarship.
2397	(11) (10) OBLIGATIONS OF ELIGIBLE SCHOLARSHIP-FUNDING
2398	ORGANIZATIONSAn eligible nonprofit scholarship-funding
2399	organization:
2400	(a) Must comply with the antidiscrimination provisions of
2401	42 U.S.C. s. 2000d.
2402	(b) Must comply with the following background check
2403	requirements:
2404	1. All owners and operators as defined in subparagraph
2405	(2) (k)1., before employment or engagement to provide services,
2406	are subject to a level 2 background screening as provided under
2407	chapter 435. The fingerprints for the background screening must
I	Page 83 of 158

1	581-01976-21 202148c1
2408	be electronically submitted to the Department of Law Enforcement
2409	and can be taken by an authorized law enforcement agency or by
2410	an employee of the eligible nonprofit scholarship-funding
2411	organization or a private company who is trained to take
2412	fingerprints. However, the complete set of fingerprints of an
2413	owner or operator may not be taken by the owner or operator. The
2414	results of the state and national criminal history check must be
2415	provided to the Department of Education for screening under
2416	chapter 435. The cost of the background screening may be borne
2417	by the eligible nonprofit scholarship-funding organization or
2418	the owner or operator.
2419	2. Every 5 years following employment or engagement to
2420	provide services or association with an eligible nonprofit
2421	scholarship-funding organization, each owner or operator must
2422	meet level 2 screening standards as described in s. 435.04, at
2423	which time the nonprofit scholarship-funding organization shall
2424	request the Department of Law Enforcement to forward the
2425	fingerprints to the Federal Bureau of Investigation for level 2
2426	screening. If the fingerprints of an owner or operator are not
2427	retained by the Department of Law Enforcement under subparagraph
2428	3., the owner or operator must electronically file a complete
2429	set of fingerprints with the Department of Law Enforcement. Upon
2430	submission of fingerprints for this purpose, the eligible
2431	nonprofit scholarship-funding organization shall request that
2432	the Department of Law Enforcement forward the fingerprints to
2433	the Federal Bureau of Investigation for level 2 screening, and
2434	the fingerprints must be retained by the Department of Law
2435	Enforcement under subparagraph 3.
2436	3. Fingerprints submitted to the Department of Law
	Page 84 of 158
c	CODING: Words stricken are deletions; words <u>underlined</u> are additions.

1	581-01976-21 202148c1
2437	Enforcement as required by this paragraph must be retained by
2438	the Department of Law Enforcement in a manner approved by rule
2439	and entered in the statewide automated biometric identification
2440	system authorized by s. $943.05(2)(b)$. The fingerprints must
2441	continue to be available for all purposes and uses authorized
2442	for arrest fingerprints entered in the statewide automated
2443	biometric identification system pursuant to s. 943.051.
2444	4. The Department of Law Enforcement shall search all
2445	arrest fingerprints received under s. 943.051 against the
2446	fingerprints retained in the statewide automated biometric
2447	identification system under subparagraph 3. Any arrest record
2448	that is identified with an owner's or operator's fingerprints
2449	must be reported to the Department of Education. The Department
2450	of Education shall participate in this search process by paying
2451	an annual fee to the Department of Law Enforcement and by
2452	informing the Department of Law Enforcement of any change in the
2453	employment, engagement, or association status of the owners or
2454	operators whose fingerprints are retained under subparagraph 3.
2455	The Department of Law Enforcement shall adopt a rule setting the
2456	amount of the annual fee to be imposed upon the Department of
2457	Education for performing these services and establishing the
2458	procedures for the retention of owner or operator fingerprints
2459	and the dissemination of search results. The fee may be borne by
2460	the owner or operator of the nonprofit scholarship-funding
2461	organization.
2462	5. A nonprofit scholarship-funding organization whose owner
2463	or operator fails the level 2 background screening is not
2464	eligible to provide scholarships under this section.
2465	6. A nonprofit scholarship-funding organization whose owner
I	
	Page 85 of 158
	CODING. Manda atmishan and delations, wonds underlined and additions.

 $\textbf{CODING: Words } \underline{stricken} \text{ are deletions; words } \underline{underlined} \text{ are additions.}$

	581-01976-21 202148c1
2466	or operator in the last 7 years has filed for personal
2467	bankruptcy or corporate bankruptcy in a corporation of which he
2468	or she owned more than 20 percent is not eligible to provide
2469	scholarships under this section.
2470	7. In addition to the offenses listed in s. 435.04, a
2471	person required to undergo background screening pursuant to this
2472	part or authorizing statutes may not have an arrest awaiting
2473	final disposition for, must not have been found guilty of, or
2474	entered a plea of nolo contendere to, regardless of
2475	adjudication, and must not have been adjudicated delinquent, and
2476	the record must not have been sealed or expunged for, any of the
2477	following offenses or any similar offense of another
2478	jurisdiction:
2479	a. Any authorizing statutes, if the offense was a felony.
2480	b. This chapter, if the offense was a felony.
2481	c. Section 409.920, relating to Medicaid provider fraud.
2482	d. Section 409.9201, relating to Medicaid fraud.
2483	e. Section 741.28, relating to domestic violence.
2484	f. Section 817.034, relating to fraudulent acts through
2485	mail, wire, radio, electromagnetic, photoelectronic, or
2486	photooptical systems.
2487	g. Section 817.234, relating to false and fraudulent
2488	insurance claims.
2489	h. Section 817.505, relating to patient brokering.
2490	i. Section 817.568, relating to criminal use of personal
2491	identification information.
2492	j. Section 817.60, relating to obtaining a credit card
2493	through fraudulent means.
2494	k. Section 817.61, relating to fraudulent use of credit
	Page 86 of 158

2495	581-01976-21 202148c1
	cards, if the offense was a felony.
2496	1. Section 831.01, relating to forgery.
2497	m. Section 831.02, relating to uttering forged instruments.
2498	n. Section 831.07, relating to forging bank bills, checks,
2499	drafts, or promissory notes.
2500	o. Section 831.09, relating to uttering forged bank bills,
2501	checks, drafts, or promissory notes.
2502	p. Section 831.30, relating to fraud in obtaining medicinal
2503	drugs.
2504	q. Section 831.31, relating to the sale, manufacture,
2505	delivery, or possession with the intent to sell, manufacture, or
2506	deliver any counterfeit controlled substance, if the offense was
2507	a felony.
2508	(c) May not have an owner or operator who owns or operates
2509	an eligible private school that is participating in the
2510	scholarship program.
2511	(d) Shall establish and maintain separate accounts for each
2512	eligible student. For each account, the organization must
2513	maintain a record of accrued interest that is retained in the
2514	student's account and available only for authorized program
2515	expenditures.
2516	(e) May not restrict or reserve scholarships for use at a
2517	particular private school or provide scholarships to a child of
2518	an owner or operator.
2519	(f) Must provide to the Auditor General and the Department
2520	of Education a report on the results of an annual financial
2521	audit of its accounts and records conducted by an independent
2522	certified public accountant in accordance with auditing
2523	standards generally accepted in the United States, government
2020	

Page 87 of 158

 $\textbf{CODING: Words } \underline{stricken} \text{ are deletions; words } \underline{underlined} \text{ are additions.}$

	581-01976-21 202148c1
2524	auditing standards, and rules promulgated by the Auditor
2525	General. The audit report must include a report on financial
2526	statements presented in accordance with generally accepted
2527	accounting principles. Audit reports must be provided to the
2528	Auditor General and the Department of Education within 180 days
2529	after completion of the eligible nonprofit scholarship-funding
2530	organization's fiscal year. The Auditor General shall review all
2531	audit reports submitted pursuant to this paragraph. The Auditor
2532	General shall request any significant items that were omitted in
2533	violation of a rule adopted by the Auditor General. The items
2534	must be provided within 45 days after the date of the request.
2535	If the scholarship-funding organization does not comply with the
2536	Auditor General's request, the Auditor General shall notify the
2537	Legislative Auditing Committee.
2538	(g)1.a. Must use agreed-upon procedures that uniformly
2539	apply to all private schools and determine, at a minimum,
2540	whether the private school has been verified as eligible by the
2541	Department of Education under s. 1002.421; has an adequate
2542	accounting system, system of financial controls, and process for
2543	deposit and classification of scholarship funds; and has
2544	properly expended scholarship funds for education-related
2545	expenses.
2546	b. Must participate in a joint review of the agreed-upon
2547	procedures and guidelines under sub-subparagraph a., by February
2548	of each biennium, if the scholarship-funding organization
2549	provided more than \$250,000 in scholarship funds to an eligible
2550	private school under this chapter during the state fiscal year
2551	preceding the biennial review. If the procedures and guidelines
2552	are revised, the revisions must be provided to private schools
·	Page 88 of 158
c	CODING: Words stricken are deletions; words underlined are additions.

581-01976-21 202148
and the Commissioner of Education by March 15 of the year in
which the revisions were completed. The revised agreed-upon
procedures take effect the subsequent school year.
c. Must monitor the compliance of a private school with s.
1002.421(1)(q) if the scholarship-funding organization provided
the majority of the scholarship funding to the school. For each
private school subject to s. 1002.421(1)(q), the appropriate
scholarship-funding organization shall annually notify the
Commissioner of Education by October 30 of:
(I) A private school's failure to submit a report required
under s. 1002.421(1)(q); or
(II) Any material exceptions set forth in the report
required under s. 1002.421(1)(q).
2. Must seek input from the accrediting associations that
are members of the Florida Association of Academic Nonpublic
Schools and the Department of Education when conducting a joint
review of the procedures and guidelines under sub-subparagraph
<u>1.b.</u>
(h) Must establish a date by which the parent of a
participating student must confirm continuing participation in
the program.
(i) (a) Shall verify the household income level of students
pursuant to subparagraph (3)(a)1. and submit the verified list
of students and related documentation to the department.
<u>(j)(b)</u> Shall award initial and renewal scholarships <u>to</u>
eligible students in priority order pursuant to subsection (3)
and notify parents of their receipt of a scholarship paragraph
(3) (d). The eligible nonprofit scholarship-funding organization
shall implement the deadlines established by the department
Page 89 of 158

 $\textbf{CODING:} \text{ Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$

	581-01976-21 202148c1
2582	pursuant to paragraphs (7)(d) and (c).
2583	(k) (c) May , from cligible contributions received pursuant
2584	to s. 1002.395(6)(j)1., use an amount not to exceed 2.5 1
2585	percent of the total amount of all scholarships awarded under
2586	this section for administrative expenses associated with
2587	performing functions under this section. Such administrative
2588	expense amount is considered within the 3 percent limit on the
2589	total amount an organization may use to administer scholarships
2590	under this chapter.
2591	(1) Must verify qualifying educational expenditures
2592	pursuant to the requirement of paragraph (8)(j) and must request
2593	the return of any funds used for unauthorized purposes.
2594	(m) Must return any remaining program funds to the
2595	department pursuant to paragraph (4)(b).
2596	(n) Must document each scholarship student's eligibility
2597	pursuant to subsection (3) for a fiscal year before granting a
2598	scholarship for that fiscal year. A student is ineligible for a
2599	scholarship if the student's account has been inactive for 2
2600	fiscal years and the student's account has been closed pursuant
2601	to paragraph (4)(b).
2602	(o) Must allow a student who meets the requirements of
2603	subparagraph (3)(a)2. or a dependent child of a parent who is a
2604	member of the United States Armed Forces to apply for a
2605	scholarship at any time.
2606	(p) (d) Must, in a timely manner, submit any information
2607	requested by the department relating to the scholarship under
2608	this section.
2609	(q) Must establish a date by which the parent of a
2610	participating student must confirm continuing participation in
	Page 90 of 158

	581-01976-21 202148c1
2611	the program.
2612	(r) Must prepare and submit quarterly reports to the
2613	department pursuant to paragraph (8)(k).
2614	(s) (e) Must notify the department about any violation of
2615	this section by a parent or a private school.
2616	(12)(11) SCHOLARSHIP FUNDING AND PAYMENT
2617	(a) The scholarship is established for up to 18,000
2618	students annually beginning in the 2019-2020 school year.
2619	Beginning in the 2020-2021 school year, the maximum number of
2620	$\underline{student \ FTE} \ \underline{students} \ participating in the scholarship program$
2621	under this section shall annually increase by 1.0 percent of the
2622	state's total public school <u>student FTE</u> student enrollment. <u>A</u>
2623	student who received a Florida Tax Credit Scholarship or a Hope
2624	Scholarship in the 2020-2021 school year and who meets the
2625	eligibility requirements in subsection (3) in the 2021-2022
2626	school year is eligible for a Family Empowerment Scholarship in
2627	the 2021-2022 school year. The scholarship may not be included
2628	in the maximum number of student FTE authorized to participate
2629	in the program under this paragraph.
2630	(b) The scholarship amount provided to a student for any
2631	single school year shall be for tuition and fees for an eligible
2632	private school, not to exceed annual limits, which shall be
2633	determined in accordance with this paragraph. The calculated
2634	scholarship amount for a student participating in the program
2635	must to attend an eligible private school shall be based upon
2636	the grade level and school district in which the student was
2637	assigned as $\underline{97.5}$ $\underline{95}$ percent of the funds per unweighted full-
2638	time equivalent in the Florida Education Finance Program for a
2639	student in the basic program established pursuant to s.
	Page 91 of 158
c	CODING: Words stricken are deletions; words underlined are additions.

	581-01976-21 202148c1
2640	1011.62(1)(c)1., plus a per-full-time equivalent share of funds
2641	for all categorical programs, as provided in the General
2642	Appropriations Act except for the Exceptional Student Education
2643	Guaranteed Allocation.
2644	(c) A student who is eligible for a Family Empowerment
2645	Scholarship is eligible for a transportation award limited to
2646	\$750, if the student is enrolled in a Florida public school that
2647	is different from the school to which the student was assigned
2648	pursuant to s. 1002.31 or is enrolled in a lab school as defined
2649	in s. 1002.32 The amount of the Family Empowerment Scholarship
2650	shall be the calculated amount or the amount of the private
2651	school's tuition and fees, whichever is less. The amount of any
2652	assessment fee required by the participating private school may
2653	be paid from the total amount of the scholarship.
2654	(d) At the time of each Florida Education Finance Program
2655	student membership survey, the scholarship-funding organization
2656	shall report to the Department of Education student enrollment,
2657	FTE, and total award amounts by county, delineated by FEFP
2658	program, and grade for The school district shall report all
2659	students who are <u>participating in</u> attending a private school
2660	under this program. The students attending private schools on
2661	Family Empowerment Scholarships shall be reported separately
2662	from other students reported For the purposes of this paragraph,
2663	an FTE shall be equal to four quarterly scholarship payments the
2664	Florida Education Finance Program.
2665	(e) Following notification on July 1, September 1, December
2666	1, <u>and</u> or February 1 of the number of program participants, the
2667	department shall transfer, from general revenue funds only, the
2668	amount calculated pursuant to paragraph (b) to a separate
	Page 92 of 158

1	581-01976-21 202148c1
2669	account for the scholarship program for quarterly disbursement
2670	to parents of participating students. For a student exiting a
2671	Department of Juvenile Justice commitment program who chooses to
2672	participate in the scholarship program, the amount of the Family
2673	Empowerment Scholarship calculated pursuant to paragraph (b)
2674	must be transferred from the school district in which the
2675	student last attended a public school before commitment to the
2676	Department of Juvenile Justice. When a student enters the
2677	scholarship program, the department must receive all
2678	documentation required for the student's participation,
2679	including the private school's and the student's fee schedules,
2680	at least 30 days before the first quarterly scholarship payment
2681	is made for the student.
2682	(f) Upon notification from the organization that an
2683	application has been approved for the program, the department
2684	shall release the student's scholarship funds to the
2685	organization, to be deposited into the student's account by the
2686	department that it has received the documentation required under
2687	paragraph (c), the Chief Financial Officer shall make
2688	scholarship payments in four equal amounts no later than
2689	September 1, November 1, February 1, and April 1 of each school
2690	year in which the scholarship is in force. The initial payment
2691	shall be made after department verification of admission
2692	acceptance, and subsequent payments shall be made upon
2693	verification of continued enrollment and attendance at the
2694	private school. Payment must be by individual warrant made
2695	payable to the student's parent and mailed by the department to
2696	the private school of the parent's choice, and the parent shall
2697	restrictively endorse the warrant to the private school for
	Page 93 of 158

 $\textbf{CODING:} \text{ Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$

	581-01976-21 202148c1
2698	deposit into the account of the private school.
2699	(g) Accrued interest in the student's account is in
2700	addition to, and not part of, the awarded funds. Program funds
2701	include both the awarded funds and accrued interest Subsequent
2702	to each scholarship payment, the department shall request from
2703	the Department of Financial Services a sample of endorsed
2704	warrants to review and confirm compliance with endorsement
2705	requirements.
2706	(h) The organization may develop a system for payment of
2707	benefits by funds transfer, including, but not limited to, debit
2708	cards, electronic payment cards, or any other means of payment
2709	that the department deems to be commercially viable or cost-
2710	effective. A student's scholarship award may not be reduced for
2711	debit card or electronic payment fees. Commodities or services
2712	related to the development of such a system must be procured by
2713	competitive solicitation unless they are purchased from a state
2714	term contract pursuant to s. 287.056.
2715	(i) Moneys received pursuant to this section do not
2716	constitute taxable income to the qualified student or parent of
2717	the qualified student.
2718	(13) OBLIGATIONS OF THE AUDITOR GENERAL
2719	(a) At least once every 3 years, the Auditor General shall
2720	conduct an operational audit of accounts and records of each
2721	organization that participates in the program. As part of this
2722	audit, the Auditor General shall verify, at a minimum, the total
2723	number of students served and the eligibility of reimbursements
2724	made by the organization and transmit that information to the
2725	department. The Auditor General shall provide the commissioner
2726	with a copy of each annual operational audit performed pursuant
	Page 94 of 158

	581-01976-21 202148c1
2727	to this subsection within 10 days after the audit is finalized.
2728	(b) The Auditor General shall notify the department of any
2729	organization that fails to comply with a request for
2730	information.
2731	(14) NONPROFIT SCHOLARSHIP-FUNDING ORGANIZATIONS;
2732	APPLICATIONIn order to participate in the scholarship program
2733	created under this section, a charitable organization that seeks
2734	to be a nonprofit scholarship-funding organization shall submit
2735	an application for initial approval or renewal to the Office of
2736	Independent Education and Parental Choice no later than
2737	September 1 of each year before the school year for which the
2738	organization intends to offer scholarships.
2739	(a) An application for initial approval must include:
2740	1. A copy of the organization's incorporation documents and
2741	registration with the Division of Corporations of the Department
2742	of State.
2743	2. A copy of the organization's Internal Revenue Service
2744	determination letter as an s. 501(c)(3) not-for-profit
2745	organization.
2746	3. A description of the organization's financial plan that
2747	demonstrates sufficient funds to operate throughout the school
2748	year.
2749	4. A description of the geographic region that the
2750	organization intends to serve and an analysis of the demand and
2751	unmet need for eligible students in that area.
2752	5. The organization's organizational chart.
2753	6. A description of the criteria and methodology that the
2754	organization will use to evaluate scholarship eligibility.
2755	7. A description of the application process, including
I	Page 95 of 158

 $\textbf{CODING: Words } \underline{stricken} \text{ are deletions; words } \underline{underlined} \text{ are additions.}$

	581-01976-21 202148c1
2756	deadlines and any associated fees.
2757	8. A description of the deadlines for attendance
2758	verification and scholarship payments.
2759	9. A copy of the organization's policies on conflict of
2760	interest and whistleblowers.
2761	10. A copy of a surety bond or letter of credit to secure
2762	the faithful performance of the obligations of the eligible
2763	nonprofit scholarship-funding organization in accordance with
2764	this section in an amount equal to 25 percent of the scholarship
2765	funds anticipated for each school year or \$100,000, whichever is
2766	greater. The surety bond or letter of credit must specify that
2767	any claim against the bond or letter of credit may be made only
2768	by an eligible nonprofit scholarship-funding organization to
2769	provide scholarships to and on behalf of students who would have
2770	had scholarships funded if it were not for the diversion of
2771	funds giving rise to the claim against the bond or letter of
2772	credit.
2773	(b) In addition to the information required by
2774	subparagraphs (a)110., an application for renewal must
2775	include:
2776	1. A surety bond or letter of credit to secure the faithful
2777	performance of the obligations of the eligible nonprofit
2778	scholarship-funding organization in accordance with this section
2779	equal to the amount of undisbursed donations held by the
2780	organization based on the annual report submitted pursuant to
2781	paragraph (11)(r). The amount of the surety bond or letter of
2782	credit must be at least \$100,000, but not more than \$25 million.
2783	The surety bond or letter of credit must specify that any claim
2784	against the bond or letter of credit may be made only by an
ų.	Page 96 of 158
c	ODING: Words stricken are deletions; words underlined are additions.

	581-01976-21 202148c1
2785	eligible nonprofit scholarship-funding organization to provide
2786	scholarships to and on behalf of students who would have had
2787	scholarships funded if it were not for the diversion of funds
2788	giving rise to the claim against the bond or letter of credit.
2789	2. The organization's completed Internal Revenue Service
790	Form 990 submitted no later than November 30 of the year before
791	the school year that the organization intends to offer the
792	scholarships, notwithstanding the September 1 application
793	deadline.
794	3. A copy of the statutorily required audit to the
795	Department of Education and Auditor General.
796	4. An annual report that includes:
797	a. The number of students who completed applications, by
798	county and by grade.
799	b. The number of students who were approved for
800	scholarships, by county and by grade.
801	c. The number of students who received funding for
802	scholarships within each funding category, by county and by
803	grade.
804	d. The amount of funds received, the amount of funds
805	distributed in scholarships, and an accounting of remaining
806	funds and the obligation of those funds.
807	e. A detailed accounting of how the organization spent the
808	administrative funds allowable under paragraph (11)(k).
809	(c) In consultation with the Department of Revenue and the
810	Chief Financial Officer, the Office of Independent Education and
811	Parental Choice shall review the application. The Department of
812	Education shall notify the organization in writing of any
813	deficiencies within 30 days after receipt of the application and
I	
	Page 97 of 158

2814	allow the organization 30 days to correct any deficiencies.
2815	(d) Within 30 days after receipt of the finalized
2816	application by the Office of Independent Education and Parental
2817	Choice, the Commissioner of Education shall recommend approval
2818	or disapproval of the application to the State Board of
2819	Education. The State Board of Education shall consider the
2820	application and recommendation at the next scheduled meeting,
2821	adhering to appropriate meeting notice requirements. If the
2822	State Board of Education disapproves the organization's
2823	application, it shall provide the organization with a written
2824	explanation of that determination. The State Board of
2825	Education's action is not subject to chapter 120.
2826	(e) If the State Board of Education disapproves the renewal
2827	of a nonprofit scholarship-funding organization, the
2828	organization must notify the affected eligible students and
2829	parents of the decision within 15 days after disapproval. An
2830	eligible student affected by the disapproval of an
2831	organization's participation remains eligible under this section
2832	until the end of the school year in which the organization was
2833	disapproved. The student must apply and be accepted by another
2834	eligible nonprofit scholarship-funding organization for the
2835	upcoming school year. The student must be given priority in
2836	accordance with paragraph (3)(d).
2837	(f) All remaining eligible student accounts with funds held
2838	by a nonprofit scholarship-funding organization that is
2839	disapproved for participation must be transferred to the
2840	student's account established at the eligible nonprofit
2841	scholarship-funding organization accepting the student. All
	transferred funds must be deposited by each eligible nonprofit

	581-01976-21 202148c
2843	scholarship-funding organization receiving such funds into the
2844	student's scholarship account. All other remaining funds must be
2845	transferred to the department. All transferred amounts received
2846	by any eligible nonprofit scholarship-funding organization must
2847	be separately disclosed in the annual financial audit required
2848	under subsection (11).
2849	(g) A nonprofit scholarship-funding organization is a
2850	renewing organization if it maintains continuous approval and
2851	participation in the program. An organization that chooses not
2852	to participate for 1 year or more or is disapproved to
2853	participate for 1 year or more must submit an application for
2854	initial approval in order to participate in the program again.
2855	(h) The State Board of Education shall adopt rules
2856	providing guidelines for receiving, reviewing, and approving
2857	applications for new and renewing nonprofit scholarship-funding
2858	organizations. The rules must include a process for compiling
2859	input and recommendations from the Chief Financial Officer, the
2860	Department of Revenue, and the Department of Education. The
2861	rules must also require that the nonprofit scholarship-funding
2862	organization make a brief presentation to assist the State Board
2863	of Education in its decision.
2864	(i) A state university or an independent college or
2865	university that is eligible to participate in the William L.
2866	Boyd, IV, Effective Access to Student Education Grant Program,
2867	is located and chartered in this state, is not for profit, and
2868	is accredited by the Commission on Colleges of the Southern
2869	Association of Colleges and Schools is exempt from the initial
2870	or renewal application process, but must file a registration
2871	notice with the Department of Education to be an eligible

Page 99 of 158

CODING: Words stricken are deletions; words underlined are additions.

	581-01976-21 202148c1
2872	nonprofit scholarship-funding organization. The State Board of
2873	Education shall adopt rules that identify the procedure for
2874	filing the registration notice with the department. The rules
2875	must identify appropriate reporting requirements for fiscal,
2876	programmatic, and performance accountability purposes consistent
2877	with this section, but may not exceed the requirements for
2878	eligible nonprofit scholarship-funding organizations for
2879	charitable organizations.
2880	(15) (12) LIABILITYNo liability shall arise on the part of
2881	the state based on the award or use of a Family Empowerment
2882	Scholarship.
2883	(16) (13) SCOPE OF AUTHORITYThe inclusion of eligible
2884	private schools and private providers within the options
2885	available to Florida public school students does not expand the
2886	regulatory authority of the state, its officers, or any school
2887	district to impose any additional regulation of private schools
2888	beyond those reasonably necessary to enforce requirements
2889	expressly set forth in this section.
2890	(17) (14) RULESThe State Board of Education shall adopt
2891	rules pursuant to ss. $120.536(1)$ and 120.54 to administer this
2892	section. The state board rules must include a requirement that
2893	the department work collaboratively with an approved
2894	scholarship-funding organization to expedite the process for the
2895	verification and reporting obligations specified under
2896	subsection (11) (10) .
2897	(15) IMPLEMENTATION SCHEDULE FOR THE 2019-2020 SCHOOL
2898	YEAR. Notwithstanding the provisions of this section related to
2899	notification requirements and eligibility timelines, for the
2900	2019-2020 school year:

Page 100 of 158

CS for SB 48

	581-01976-21 202148c1		581-01976-21 202148c1
2901	(a) A student is eligible for a Family Empowerment	2930	1. It has the inherent power to determine subjects of
2902	Scholarship under this section if the student's parent has	2931	taxation for general or particular public purposes.
2903	obtained acceptance of the student's admission to a private	2932	2. Expanding educational opportunities and improving the
2904	school that is eligible for the program under subsection (8),	2933	quality of educational services within the state are valid
2905	and the parent has requested a scholarship from the Department	2934	public purposes that the Legislature may promote using its
2906	of Education no later than August 15, 2019. The request must be	2935	sovereign power to determine subjects of taxation and exemptions
2907	communicated directly to the department in a manner that creates	2936	from taxation.
2908	a written or electronic record of the request and the date of	2937	3. Ensuring that all parents, regardless of means, may
2909	receipt of the request.	2938	exercise and enjoy their basic right to educate their children
2910	(b) The department shall expedite the publication of	2939	as they see fit is a valid public purpose that the Legislature
2911	information relevant to the Family Empowerment Scholarship	2940	may promote using its sovereign power to determine subjects of
2912	Program on the department's website, including, but not limited	2941	taxation and exemptions from taxation.
2913	to, the eligibility criteria for students to qualify for the	2942	4. Expanding educational opportunities and the healthy
2914	scholarship under this section and how parents may request the	2943	competition they promote are critical to improving the quality
2915	scholarship. The department must immediately notify the school	2944	of education in the state and to ensuring that all children
2916	district of the parent's intent upon receipt of the parent's	2945	receive the high-quality education to which they are entitled.
2917	request.	2946	(b) The purpose of this section is to:
2918	(c) Upon notification by the department that it has	2947	1. Enable taxpayers to designate portions of certain tax
2919	received the documentation required under paragraph (10)(a), the	2948	payments as make private, voluntary contributions to K-12
2920	Chief Financial Officer shall make the first quarter payment of	2949	education funding to nonprofit scholarship-funding organizations
2921	scholarships no later than October 1, 2019.	2950	in order to promote the general welfare.
2922		2951	2. Provide taxpayers who wish to help parents with limited
2923	This subsection shall expire June 30, 2020.	2952	resources exercise their basic right to educate their children
2924	Section 20. Section 1002.395, Florida Statutes, is amended	2953	as they see fit with a means to do so.
2925	to read:	2954	3. Promote the general welfare by expanding educational
2926	1002.395 Florida K-12 Education Funding Tax Credit	2955	opportunities for children of families that have limited
2927	Scholarship Program.—	2956	financial resources.
2928	(1) FINDINGS AND PURPOSE	2957	4. Enable children in this state to achieve a greater level
2929	(a) The Legislature finds that:	2958	of excellence in their education.
	Page 101 of 158		Page 102 of 158
c	CODING: Words stricken are deletions; words underlined are additions.		CODING: Words stricken are deletions; words underlined are additions.

202148c1		581-01976-21 202148c1
, both by	298	
y creating	298	
	299	0 child as the beneficiary of the contribution.
be the	299	(f) "Eligible nonprofit scholarship-funding organization"
school	299	2 means a state university; or an independent college or
nd	299	3 university that is eligible to participate in the William L.
	299	Boyd, IV, Effective Access to Student Education Grant Program,
m :	299	5 located and chartered in this state, is not for profit, and is
te fiscal	299	accredited by the Commission on Colleges of the Southern
der	299	Association of Colleges and Schools; or is a charitable
der s.	299	8 organization that:
payer	299	9 1. Is exempt from federal income tax pursuant to s.
- calendar	300	0 501(c)(3) of the Internal Revenue Code;
l year.	300	1 2. Is a Florida entity formed under chapter 605, chapter
	300	2 607, or chapter 617 and whose principal office is located in the
ed list of	300	3 state; and
the	300	4 3. Complies with subsections (6) and (15).
Food	300	5 (g) "Eligible private school" means a private school, as
o the	300	defined in s. 1002.01(2), located in Florida which offers an
and	300	7 education to students in any grades K-12 and that meets the
	300	8 requirements in subsection (8).
Beverages	300	9 (h) "Household income" has the same meaning as the term
onal	301	0 "income" as defined in the Income Eligibility Guidelines for
	301	1 free and reduced price meals under the National School Lunch
<u>ra</u>	301	2 Program in 7 C.F.R. part 210 as published in the Federal
tment or	301	3 Register by the United States Department of Agriculture.
r K-12	301	4 (i) "Owner or operator" includes:
yer,	301	5 1. An owner, president, officer, or director of an eligible
to an	301	6 nonprofit scholarship-funding organization or a person with
I		Page 104 of 158
re additions.		CODING: Words stricken are deletions; words underlined are additions.

581-01976-21 2959 5. Improve the quality of education in this state 2960 expanding educational opportunities for children and b 2961 incentives for schools to achieve excellence. 2962 (c) The purpose of this section is not to prescri 2963 standards or curriculum for private schools. A private 2964 retains the authority to determine its own standards a 2965 curriculum. 2966 (2) DEFINITIONS.-As used in this section, the ter 2967 (a) "Annual tax credit amount" means, for any sta 2968 year, the sum of the amount of tax credits approved un 2969 paragraph (5) (b), including tax credits to be taken un 220.1875 or s. 624.51055, which are approved for a tax 2970 2971 whose taxable year begins on or after January 1 of the year preceding the start of the applicable state fisca 2972 2973 (b) "Department" means the Department of Revenue. 2974 (c) "Direct certification list" means the certifi 2975 children who qualify for the food assistance program, 2976 Temporary Assistance to Needy Families Program, or the 2977 Distribution Program on Indian Reservations provided t 2978 Department of Education by the Department of Children 2979 Families. 2980 (b) (d) "Division" means the Division of Alcoholic 2981 and Tobacco of the Department of Business and Professi 2982 Regulation. 2983 (c) (c) "Eligible contribution" means the taxes, o portion thereof, remitted by the taxpayer to the depar 2984 2985 the division which the taxpayer elects to designate fo 2986 education funding a monetary contribution from a taxpa 2987 subject to the restrictions provided in this section, Page 103 of 158

	581-01976-21 202148c1			581-01976-21 202148c1
3017	equivalent decisionmaking authority over an eligible nonprofit		3046	receives a scholarship based on eligibility under this paragraph
3018	scholarship-funding organization.		3047	remains cligible to participate until he or she graduates from
3019	2. An owner, operator, superintendent, or principal of an		3048	high school or attains the age of 21 years, whichever occurs
3020	eligible private school or a person with equivalent		3049	first, regardless of the student's household income level. A
3021	decisionmaking authority over an eligible private school.		3050	sibling of a student who is participating in the scholarship
3022	(j) "Tax credit cap amount" means the maximum annual tax		3051	program under this subsection is eligible for a scholarship if
3023	credit amount that the department may approve for a state fiscal		3052	the student resides in the same household as the sibling.
3024	year.		3053	(4) SCHOLARSHIP PROHIBITIONSA student is not eligible for
3025	(k) "Unweighted FTE funding amount" means the statewide		3054	a scholarship while he or she is:
3026	average total funds per unweighted full-time equivalent funding		3055	(a) Enrolled in a school operating for the purpose of
3027	amount that is incorporated by reference in the General		3056	providing educational services to youth in Department of
3028	Appropriations Act, or any subsequent special appropriations		3057	Juvenile Justice commitment programs;
3029	act, for the applicable state fiscal year.		3058	(b) Receiving a scholarship from another eligible nonprofit
3030	(3) PROGRAM; INITIAL SCHOLARSHIP ELICIBILITY		3059	scholarship-funding organization under this section;
3031	(a) The Florida Tax Credit Scholarship Program is		3060	(c) Receiving an educational scholarship pursuant to
3032	established.		3061	chapter 1002;
3033	(b) A student is eligible for a Florida tax credit		3062	(d) Participating in a home education program as defined in
3034	scholarship under this section if the student meets one or more		3063	s. 1002.01(1);
3035	of the following criteria:		3064	(e) Participating in a private tutoring program pursuant to
3036	1. The student is on the direct certification list or the		3065	s. 1002.43;
3037	student's household income level does not exceed 260 percent of		3066	
3038	the federal poverty level; or		3067	school, or distance learning program that receives state funding
3039	2. The student is currently placed, or during the previous		3068	pursuant to the student's participation unless the participation
3040	state fiscal year was placed, in foster care or in out-of-home		3069	is limited to no more than two courses per school year; or
3041	care as defined in s. 39.01.		3070	(g) Enrolled in the Florida School for the Deaf and the
3042			3071	Blind.
3043	Priority must be given to a student whose household income level		3072	(5) <u>K-12 EDUCATION</u> SCHOLARSHIP FUNDING TAX CREDITS;
3044	does not exceed 185 percent of the federal poverty level or who		3073	LIMITATIONS
3045	is in foster care or out-of-home care. A student who initially		3074	(a)1. The tax credit cap amount is \$229 million in the
	Page 105 of 158			Page 106 of 158
C	CODING: Words stricken are deletions; words underlined are additions.			CODING: Words stricken are deletions; words underlined are additions

	581-01976-21 202148c1
3075	2012-2013 state fiscal year.
3076	2. In the 2013-2014 state fiscal year and each state fiscal
3077	year thereafter, the tax credit cap amount is the tax credit cap
3078	amount in the prior state fiscal year. However, in any state
3079	fiscal year when the annual tax credit amount for the prior
3080	state fiscal year is equal to or greater than 90 percent of the
3081	tax credit cap amount applicable to that state fiscal year, the
3082	tax credit cap amount shall increase by 25 percent. The
3083	Department of Education and Department of Revenue shall publish
3084	on their websites information identifying the tax credit cap
3085	amount when it is increased pursuant to this subparagraph.
3086	(a) (b) A taxpayer may elect to make eligible contributions
3087	submit an application to the department or the division for a
3088	tax credit or credits under one or more of s. 211.0251, s.
3089	212.1831, s. 220.1875, s. 561.1211, or s. 624.51055. <u>For</u>
3090	elections related to taxes imposed under chapter 211, chapter
3091	212, or chapter 561, the taxpayer shall make the election on a
3092	return filed with the department or the division. For elections
3093	related to taxes imposed under chapter 200 or chapter 624, the
3094	taxpayer shall make the election when making the estimated
3095	payment.
3096	(b) The taxpayer shall specify the amount of the eligible
3097	contribution, which amount may not exceed:
3098	1. For elections under s. 211.0251, 50 percent of the tax
3099	due on the return on which the election is made.
3100	2. For elections under s. 212.1831, 100 percent of the tax
3101	due on the return on which the election is made.
3102	3. For elections under s. 220.1875, 25 percent of the final
3103	tax liability shown on the taxpayer's Florida Corporate Income
	Page 107 of 158

Page 107 of 158

CODING: Words stricken are deletions; words underlined are additions.

	581-01976-21 202148c1
3104	Tax Return for the prior taxable year.
3105	4. For elections under s. 561.1211, 90 percent of the tax
3106	due on the return on which the election is made.
3107	5. For elections under s. 624.51055, 33 percent of the tax
3108	due for the prior taxable year under s. 624.509(1) after
3109	deducting from such tax the prior year's deductions for
3110	assessments made pursuant to s. 440.51; credits for taxes paid
3111	under ss. 175.101 and 185.08; credits for income taxes paid
3112	under chapter 220; and the credit allowed under s. 624.509(5),
3113	as such credit is limited by s. 624.509(6).
3114	1. The taxpayer shall specify in the application each tax
3115	for which the taxpayer requests a credit and the applicable
3116	taxable year for a credit under s. 220.1875 or s. 624.51055 or
3117	the applicable state fiscal year for a credit under s. 211.0251,
3118	s. 212.1831, or s. 561.1211. For purposes of s. 220.1875, a
3119	taxpayer may apply for a credit to be used for a prior taxable
3120	year before the date the taxpayer is required to file a return
3121	for that year pursuant to s. 220.222. For purposes of s.
3122	624.51055, a taxpayer may apply for a credit to be used for a
3123	prior taxable year before the date the taxpayer is required to
3124	file a return for that prior taxable year pursuant to ss.
3125	624.509 and 624.5092. The department shall approve tax credits
3126	on a first-come, first-served basis and must obtain the
3127	division's approval before approving a tax credit under s.
3128	561.1211.
3129	2. Within 10 days after approving or denying an
3130	application, the department shall provide a copy of its approval
3131	or denial letter to the eligible nonprofit scholarship funding
3132	organization specified by the taxpayer in the application.
	Page 108 of 158

3133

3134

3135

3136

3137

3138

3139 3140

3141

3142

3143

3144

3145

3146

3147

3148

3149

3150

3151 3152

3153

3154

3155

3156

3157

3158

3159

3160

3161

581-01976-21 202148c1	581-01976-21 202148c1
(c) If a tax credit approved under paragraph (b) is not	3162 amount rescinded shall become available for that state fiscal
fully used within the specified state fiscal year for credits	3163 year to another eligible taxpayer as approved by the department
under s. 211.0251, s. 212.1831, or s. 561.1211 or against taxes	3164 if the taxpayer receives notice from the department that the
due for the specified taxable year for credits under s. 220.1875	3165 rescindment has been accepted by the department. The department
or s. 624.51055 because of insufficient tax liability on the	3166 must obtain the division's approval prior to accepting the
part of the taxpayer, the unused amount shall be carried forward	3167 rescindment of a tax credit under s. 561.1211. Any amount
for a period not to exceed 10 years. For purposes of s.	3168 rescinded under this paragraph shall become available to an
220.1875, a credit carried forward may be used in a subsequent	3169 eligible taxpayer on a first-come, first-served basis based on
year after applying the other credits and unused carryovers in	3170 tax credit applications received after the date the rescindment
the order provided in s. 220.02(8).	3171 is accepted by the department.
(d) A taxpayer may not convey, assign, or transfer an	3172 (f) Within 10 days after approving or denying the
approved tax credit or a carryforward tax credit to another	3173 conveyance, transfer, or assignment of a tax credit under
entity unless all of the assets of the taxpayer are conveyed,	3174 paragraph (d), or the rescindment of a tax credit under
assigned, or transferred in the same transaction. However, a tax	3175 paragraph (e), the department shall provide a copy of its
credit under s. 211.0251, s. 212.1831, s. 220.1875, s. 561.1211,	3176 approval or denial letter to the eligible nonprofit scholarship-
or s. 624.51055 may be conveyed, transferred, or assigned	3177 funding organization specified by the taxpayer. The department
between members of an affiliated group of corporations if the	3178 shall also include the cligible nonprofit scholarship-funding
type of tax credit under s. 211.0251, s. 212.1831, s. 220.1875,	3179 organization specified by the taxpayer on all letters or
s. 561.1211, or s. 624.51055 remains the same. A taxpayer shall	3180 correspondence of acknowledgment for tax credits under s.
notify the department of its intent to convey, transfer, or	3181 212.1831.
assign a tax credit to another member within an affiliated group	3182 (g) For purposes of calculating the underpayment of
of corporations. The amount conveyed, transferred, or assigned	3183 estimated corporate income taxes pursuant to s. 220.34 and tax
is available to another member of the affiliated group of	3184 installment payments for taxes on insurance premiums or
corporations upon approval by the department. The department	3185 assessments under s. 624.5092, the final amount due is the
shall obtain the division's approval before approving a	3186 amount after credits earned under s. 220.1875 or s. 624.51055
conveyance, transfer, or assignment of a tax credit under s.	3187 for contributions to eligible nonprofit scholarship-funding
561.1211.	3188 organizations are deducted.
(e) Within any state fiscal year, a taxpayer may rescind	3189 1. For purposes of determining if a penalty or interest
all or part of a tax credit approved under paragraph (b). The	3190 shall be imposed for underpayment of estimated corporate income
Page 109 of 158	Page 110 of 158
CODING: Words stricken are deletions; words underlined are additions.	CODING: Words stricken are deletions; words underlined are additions

581-01976-21

202148c1		1	581-01976-21 202148c1
(d)1., a taxpayer may, after earning		3220	results of the state and national criminal history check shall
reduce any estimated payment in that		3221	be provided to the Department of Education for screening under
f the credit. This subparagraph		3222	chapter 435. The cost of the background screening may be borne
e on or after July 1, 2014.		3223	by the eligible nonprofit scholarship-funding organization or
rmining if a penalty under s.		3224	the owner or operator.
n insurer, after earning a credit		3225	2. Every 5 years following employment or engagement to
able year, may reduce any		3226	provide services or association with an eligible nonprofit
taxable year of 27 percent of the		3227	scholarship-funding organization, each owner or operator must
reported on the return for the		3228	meet level 2 screening standards as described in s. 435.04, at
5092(2)(b) by the amount of the		3229	which time the nonprofit scholarship-funding organization shall
plics to contributions made on or		3230	request the Department of Law Enforcement to forward the
		3231	fingerprints to the Federal Bureau of Investigation for level 2
IBLE NONPROFIT SCHOLARSHIP-FUNDING		3232	screening. If the fingerprints of an owner or operator are not
onprofit scholarship-funding		3233	retained by the Department of Law Enforcement under subparagraph
		3234	3., the owner or operator must electronically file a complete
e antidiscrimination provisions of		3235	set of fingerprints with the Department of Law Enforcement. Upon
		3236	submission of fingerprints for this purpose, the eligible
e following background check		3237	nonprofit scholarship-funding organization shall request that
		3238	the Department of Law Enforcement forward the fingerprints to
tors as defined in subparagraph		3239	the Federal Bureau of Investigation for level 2 screening, and
ent or engagement to provide		3240	the fingerprints shall be retained by the Department of Law
background screening as provided		3241	Enforcement under subparagraph 3.
rprints for the background screening		3242	3. Fingerprints submitted to the Department of Law
tted to the Department of Law		3243	Enforcement as required by this paragraph must be retained by
by an authorized law enforcement		3244	the Department of Law Enforcement in a manner approved by rule
the cligible nonprofit scholarship-		3245	and entered in the statewide automated biometric identification
ivate company who is trained to take		3246	system authorized by s. 943.05(2)(b). The fingerprints must
omplete set of fingerprints of an		3247	thereafter be available for all purposes and uses authorized for
taken by the owner or operator. The		3248	arrest fingerprints entered in the statewide automated biometric
e 111 of 158			Page 112 of 158
etions; words underlined are additions.			CODING: Words stricken are deletions; words underlined are additions.

3191 tax pursuant to s. 220.34(2) a credit under s. 220.1875, 3192 3193 taxable year by the amount of applies to contributions made 3194 3195 2. For purposes of deter 624.5092 shall be imposed, an 3196 3197 under s. 624.51055 for a taxa 3198 installment payment for such 3199 amount of the net tax due as 3200 preceding year under s. 624. 3201 credit. This subparagraph app after July 1, 2014. 3202 (6) OBLIGATIONS OF ELIG 3203 3204 ORGANIZATIONS .- An eligible no 3205 organization: 3206 (a) Must comply with the 3207 42 U.S.C. s. 2000d. 3208 (b) Must comply with the 3209 requirements: 3210 1. All owners and operation 3211 (2) (i) 1. are, before employment services, subject to level 2 3212 under chapter 435. The finge: 3213 must be electronically submit 3214 3215 Enforcement and can be taken 3216 agency or by an employee of 3217 funding organization or a pr 3218 fingerprints. However, the co 3219 owner or operator may not be

Page

CS for SB 48

000140 1				
202148c1	3278	581-01976-21 202148c1		
		part or authorizing statutes must not have an arrest awaiting		
ch all	3279	final disposition for, must not have been found guilty of, or		
: the	3280	entered a plea of nolo contendere to, regardless of		
netric	3281	adjudication, and must not have been adjudicated delinquent, and		
st record	3282	the record must not have been scaled or expunged for, any of the		
Jerprints	3283	following offenses or any similar offense of another		
Department	3284	jurisdiction:		
s by paying	3285	a. Any authorizing statutes, if the offense was a felony.		
nd by	3286	b. This chapter, if the offense was a felony.		
hange in the	3287	c. Section 409.920, relating to Medicaid provider fraud.		
owners or	3288	d. Section 409.9201, relating to Medicaid fraud.		
aragraph 3.	3289	e. Section 741.28, relating to domestic violence.		
setting the	3290	f. Section 817.034, relating to fraudulent acts through		
rtment of	3291	mail, wire, radio, electromagnetic, photoelectronic, or		
hing the	3292	photooptical systems.		
Ingerprints	3293	g. Section 817.234, relating to false and fraudulent		
be borne by	3294	insurance claims.		
inding	3295	h. Section 817.505, relating to patient brokering.		
	3296	i. Section 817.568, relating to criminal use of personal		
whose owner	3297	identification information.		
- not	3298	j. Section 817.60, relating to obtaining a credit card		
	3299	through fraudulent means.		
whose owner	3300	k. Section 817.61, relating to fraudulent use of credit		
1	3301	cards, if the offense was a felony.		
of which he	3302	1. Section 831.01, relating to forgery.		
ple to	3303	m. Section 831.02, relating to uttering forged instruments.		
	3304	n. Section 831.07, relating to forging bank bills, checks,		
.04, a	3305	drafts, or promissory notes.		
ant to this	3306	o. Section 831.09, relating to uttering forged bank bills,		
		Page 114 of 158		
are additions.		CODING: Words stricken are deletions; words underlined are additions		

	581-01976-21 202148c1
3249	identification system pursuant to s. 943.051.
3250	4. The Department of Law Enforcement shall search all
3251	arrest fingerprints received under s. 943.051 against the
3252	fingerprints retained in the statewide automated biometric
3253	identification system under subparagraph 3. Any arrest record
3254	that is identified with an owner's or operator's fingerprints
3255	must be reported to the Department of Education. The Department
3256	of Education shall participate in this scarch process by paying
3257	an annual fee to the Department of Law Enforcement and by
3258	informing the Department of Law Enforcement of any change in the
3259	employment, engagement, or association status of the owners or
3260	operators whose fingerprints are retained under subparagraph 3.
3261	The Department of Law Enforcement shall adopt a rule setting the
3262	amount of the annual fee to be imposed upon the Department of
3263	Education for performing these services and establishing the
3264	procedures for the retention of owner and operator fingerprints
3265	and the dissemination of search results. The fee may be borne by
3266	the owner or operator of the nonprofit scholarship-funding
3267	organization.
3268	5. A nonprofit scholarship-funding organization whose owner
3269	or operator fails the level 2 background screening is not
3270	eligible to provide scholarships under this section.
3271	6. A nonprofit scholarship-funding organization whose owner
3272	or operator in the last 7 years has filed for personal
3273	bankruptcy or corporate bankruptcy in a corporation of which he
3274	or she owned more than 20 percent shall not be eligible to
3275	provide scholarships under this section.
3276	7. In addition to the offenses listed in s. 435.04, a
3277	person required to undergo background screening pursuant to this
	Page 113 of 158
	CODING: Words stricken are deletions; words <u>underlined</u> are additions.

	581-01976-21 202148c1
3307	cheeks, drafts, or promissory notes.
3308	p. Section 831.30, relating to fraud in obtaining medicinal
3309	drugs.
3310	q. Section 831.31, relating to the sale, manufacture,
3311	delivery, or possession with the intent to sell, manufacture, or
3312	deliver any counterfeit controlled substance, if the offense was
3313	a felony.
3314	(c) Must not have an owner or operator who owns or operates
3315	an eligible private school that is participating in the
3316	scholarship program.
3317	(d) Must provide scholarships, from eligible contributions,
318	to eligible students for the cost of:
3319	1. Tuition and fees for an eligible private school; or
3320	2. Transportation to a Florida public school in which a
3321	student is enrolled and that is different from the school to
3322	which the student was assigned or to a lab school as defined in
3323	s. 1002.32.
324	(e) Must give first priority to eligible renewal students
325	who received a scholarship from an eligible nonprofit
326	scholarship-funding organization or from the State of Florida
327	during the previous school year. The eligible nonprofit
328	scholarship-funding organization must fully apply and exhaust
329	all funds available under this section and s. 1002.40(11)(i) for
330	renewal scholarship awards before awarding any initial
3331	scholarships.
332	(f) Must provide a renewal or initial scholarship to an
333	eligible student on a first come, first-served basis unless the
334	student qualifies for priority pursuant to paragraph (e). Each
3335	eligible nonprofit scholarship-funding organization must refer
	Page 115 of 158
	CODING: Words stricken are deletions; words underlined are additions.

	581-01976-21 202148c1
3336	any student eligible for a scholarship pursuant to this section
3337	who did not receive a renewal or initial scholarship based
3338	solely on the lack of available funds under this section and s.
3339	- 1002.40(11)(i) to another eligible nonprofit scholarship-funding
3340	organization that may have funds available.
3341	(g) May not restrict or reserve scholarships for use at a
3342	particular private school or provide scholarships to a child of
3343	an owner or operator.
3344	(h) Must allow a student in foster care or out-of-home care
3345	or a dependent child of a parent who is a member of the United
3346	States Armed Forces to apply for a scholarship at any time.
3347	(i) Must allow an eligible student to attend any eligible
3348	private school and must allow a parent to transfer a scholarship
3349	during a school year to any other eligible private school of the
3350	parent's choice.
3351	(j)1. May use eligible contributions received pursuant to
3352	this section and ss. 212.099, 212.1832, and 1002.40 during the
3353	state fiscal year in which such contributions are collected for
3354	administrative expenses if the organization has operated as an
3355	eligible nonprofit scholarship-funding organization for at least
3356	the preceding 3 fiscal years and did not have any findings of
3357	material weakness or material noncompliance in its most recent
3358	audit under paragraph (m). Administrative expenses from eligible
3359	contributions may not exceed 3 percent of the total amount of
3360	all scholarships awarded by an eligible scholarship-funding
3361	organization under this chapter. Such administrative expenses
3362	must be reasonable and necessary for the organization's
3363	management and distribution of scholarships awarded under this
3364	chapter. No funds authorized under this subparagraph shall be
	Page 116 of 158

 $\textbf{CODING: Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$

CS for SB 48

	581-01976-21 202148c
3365	used for lobbying or political activity or expenses related to
3366	lobbying or political activity. Up to one-third of the funds
3367	authorized for administrative expenses under this subparagraph
3368	may be used for expenses related to the recruitment of
3369	contributions from taxpayers. An cligible nonprofit scholarship
3370	funding organization may not charge an application fee.
3371	2. Must expend for annual or partial-year scholarships an
3372	amount equal to or greater than 75 percent of the net eligible
3373	contributions remaining after administrative expenses during the
3374	state fiscal year in which such contributions are collected. No
3375	more than 25 percent of such net eligible contributions may be
3376	carried forward to the following state fiscal year. All amounts
3377	carried forward, for audit purposes, must be specifically
3378	identified for particular students, by student name and the name
3379	of the school to which the student is admitted, subject to the
3380	requirements of ss. 1002.22 and 1002.221 and 20 U.S.C. s. 1232g,
3381	and the applicable rules and regulations issued pursuant
3382	thereto. Any amounts carried forward shall be expended for
3383	annual or partial-year scholarships in the following state
3384	fiscal year. No later than September 30 of each year, net
3385	eligible contributions remaining on June 30 of each year that
3386	are in excess of the 25 percent that may be carried forward
3387	shall be used to provide scholarships to eligible students or
3388	transferred to other eligible nonprofit scholarship-funding
3389	organizations to provide scholarships for eligible students. All
3390	transferred funds must be deposited by each eligible nonprofit
3391	scholarship-funding organization receiving such funds into its
3392	scholarship account. All transferred amounts received by any
3393	eligible nonprofit scholarship-funding organization must be
I	Page 117 of 158

 $\textbf{CODING:} \text{ Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$

1	581-01976-21 202148c1
3394	separately disclosed in the annual financial audit required
3395	under paragraph (m).
3396	3. Must, before granting a scholarship for an academic
3397	year, document each scholarship student's eligibility for that
3398	academic year. A scholarship funding organization may not grant
3399	multiyear scholarships in one approval process.
3400	(k) Must maintain separate accounts for scholarship funds
3401	and operating funds.
3402	(1) With the prior approval of the Department of Education,
3403	may transfer funds to another eligible nonprofit scholarship-
3404	funding organization if additional funds are required to meet
3405	scholarship demand at the receiving nonprofit scholarship-
3406	funding organization. A transfer is limited to the greater of
3407	\$500,000 or 20 percent of the total contributions received by
3408	the nonprofit scholarship-funding organization making the
3409	transfer. All transferred funds must be deposited by the
3410	receiving nonprofit scholarship-funding organization into its
3411	scholarship accounts. All transferred amounts received by any
3412	nonprofit scholarship-funding organization must be separately
3413	disclosed in the annual financial and compliance audit required
3414	in this section.
3415	(m) Must provide to the Auditor General and the Department
3416	of Education a report on the results of an annual financial
3417	audit of its accounts and records conducted by an independent
3418	certified public accountant in accordance with auditing
3419	standards generally accepted in the United States, government
3420	auditing standards, and rules promulgated by the Auditor
3421	General. The audit report must include a report on financial
3422	statements presented in accordance with generally accepted
I	D 110 C 150
	Page 118 of 158

3423

3424

3425

3426

3427 3428

3429

3430

3431

3432

3433

3434

3435

3436 3437

3438

3439

3440

3441

3442

3443

3444 3445

3446

3447

3448 3449

3450

3451

581-01976-21 202148c1		581-01976-21 202148c1
accounting principles. Audit reports must be provided to the	3452	guidelines shall be provided to private schools and the
Auditor General and the Department of Education within 180 days	3453	Commissioner of Education by March 15, 2011.
after completion of the eligible nonprofit scholarship-funding	3454	b. Must participate in a joint review of the agreed-upon
organization's fiscal year. The Auditor General shall review all	3455	procedures and guidelines developed under sub-subparagraph a.,
audit reports submitted pursuant to this paragraph. The Auditor	3456	by February of each biennium, if the scholarship-funding
General shall request any significant items that were omitted in	3457	organization provided more than \$250,000 in scholarship funds to
violation of a rule adopted by the Auditor Ceneral. The items	3458	an cligible private school under this chapter during the state
must be provided within 45 days after the date of the request.	3459	fiscal year preceding the biennial review. If the procedures and
If the scholarship-funding organization does not comply with the	3460	guidelines are revised, the revisions must be provided to
Auditor General's request, the Auditor General shall notify the	3461	private schools and the Commissioner of Education by March 15 of
Legislative Auditing Committee.	3462	the year in which the revisions were completed. The revised
(n) Must prepare and submit quarterly reports to the	3463	agreed upon procedures shall take effect the subsequent school
Department of Education pursuant to paragraph (9)(i). In	3464	year. For the 2018-2019 school year only, the joint review of
addition, an eligible nonprofit scholarship-funding organization	3465	the agreed-upon procedures must be completed and the revisions
must submit in a timely manner any information requested by the	3466	submitted to the commissioner no later than September 15, 2018.
Department of Education relating to the scholarship program.	3467	The revised procedures are applicable to the 2018-2019 school
(o)1.a. Must participate in the joint development of	3468	year.
agreed-upon procedures during the 2009-2010 state fiscal year.	3469	c. Must monitor the compliance of a private school with s.
The agreed-upon procedures must uniformly apply to all private	3470	1002.421(1)(q) if the scholarship-funding organization provided
schools and must determine, at a minimum, whether the private	3471	the majority of the scholarship funding to the school. For each
school has been verified as cligible by the Department of	3472	private school subject to s. 1002.421(1)(q), the appropriate
Education under s. 1002.421; has an adequate accounting system,	3473	scholarship-funding organization shall annually notify the
system of financial controls, and process for deposit and	3474	Commissioner of Education by October 30 of:
classification of scholarship funds; and has properly expended	3475	(I) A private school's failure to submit a report required
scholarship funds for education-related expenses. During the	3476	under s. 1002.421(1)(q); or
development of the procedures, the participating scholarship-	3477	(II) Any material exceptions set forth in the report
funding organizations shall specify guidelines governing the	3478	required under s. 1002.421(1)(q).
materiality of exceptions that may be found during the	3479	2. Must seek input from the accrediting associations that
accountant's performance of the procedures. The procedures and	3480	are members of the Florida Association of Academic Nonpublic
Page 119 of 158		Page 120 of 158
CODING: Words stricken are deletions; words underlined are additions.		CODING: Words stricken are deletions; words underlined are additions.

CS for SB 48

	581-01976-21 202148c1			581-01976-21	202148c1
3481	Schools and the Department of Education when jointly developing		351	with s. 213.053.	
3482	the agreed-upon procedures and guidelines under sub-subparagraph		351	(7) PARENT AND STUDENT RESPON	SIBILITIES FOR PROCRAM
3483	1.a. and conducting a review of those procedures and guidelines		351	PARTICIPATION	
3484	under sub-subparagraph 1.b.		351	(a) The parent must select an	-cligible private school and
3485	(p) Must maintain the surety bond or letter of credit		351	apply for the admission of his or	her child.
3486	required by subsection (15). The amount of the surety bond or		351	(b) The parent must inform th	e child's school district when
3487	letter of credit may be adjusted quarterly to equal the actual		351	the parent withdraws his or her ch	ild to attend an eligible
3488	amount of undisbursed funds based upon submission by the		351	private school.	
3489	organization of a statement from a certified public accountant		351	(c) Any student participating	-in the scholarship program
3490	verifying the amount of undisbursed funds. The requirements of		351	must remain in attendance througho	ut the school year unless
3491	this paragraph are waived if the cost of acquiring a surety bond		352	excused by the school for illness	or other good cause.
3492	or letter of credit exceeds the average 10 year cost of		352	(d) Each parent and each stud	ent has an obligation to the
3493	acquiring a surety bond or letter of credit by 200 percent. The		352	private school to comply with the	private school's published
3494	requirements of this paragraph are waived for a state		352	policies.	
3495	university; or an independent college or university which is		352	(c) The parent shall ensure t	hat the student participating
3496	eligible to participate in the William L. Boyd, IV, Effective		352	in the scholarship program takes t	he norm-referenced assessment
3497	Access to Student Education Grant Program, located and chartered		352	offered by the private school. The	-parent may also choose to
3498	in this state, is not for profit, and is accredited by the		352	have the student participate in th	e statewide assessments
3499	Commission on Colleges of the Southern Association of Colleges		352	pursuant to s. 1008.22. If the par	ent requests that the student
3500	and Schools.		352	participating in the scholarship p	rogram take statewide
3501	(q) Must provide to the Auditor General any information or		353	assessments pursuant to s. 1008.22	and the private school has
3502	documentation requested in connection with an operational audit		353	not chosen to offer and administer	-the statewide assessments,
3503	of a scholarship funding organization conducted pursuant to s.		353	the parent is responsible for tran	sporting the student to the
3504	11.45.		353	assessment site designated by the	school district.
3505			353	(f) Upon receipt of a scholar	ship warrant from the eligible
3506	Information and documentation provided to the Department of		353	nonprofit scholarship-funding orga	nization, the parent to whom
3507	Education and the Auditor General relating to the identity of a		353	the warrant is made must restricti	vely endorse the warrant to
3508	taxpayer that provides an eligible contribution under this		353	the private school for deposit int	o the account of the private
3509	section shall remain confidential at all times in accordance		353	school. If payments are made by fu	nds transfer, the parent must
	Page 121 of 158			Page 122	of 158
CODING: Words stricken are deletions; words underlined are additions.				CODING: Words stricken are deletions	; words <u>underlined</u> are additions.

3539

3540

3541

3542

3543 3544

3545 3546

3547

3548

3549

3550

3551

3552 3553

3554 3555

3556

3557 3558

3559

3560

3561

3562

3563

3564

3565

3566

3567

CS for SB 48

581-01976-21 202148c1		581-01976-21 202148c1
approve each payment before the scholarship funds may be	3568	2. Administer the statewide assessments pursuant to s.
deposited. The parent may not designate any entity or individual	3569	1008.22 if a private school chooses to offer the statewide
associated with the participating private school as the parent's	3570	assessments. A participating private school may choose to offer
attorney in fact to endorse a scholarship warrant or approve a	3571	and administer the statewide assessments to all students who
funds transfer. A participant who fails to comply with this	3572	attend the private school in grades 3 through 10 and must submit
paragraph forfeits the scholarship.	3573	a request in writing to the Department of Education by March 1
(g) The parent shall authorize the nonprofit scholarship-	3574	of each year in order to administer the statewide assessments in
funding organization to access information needed for income	3575	the subsequent school year.
eligibility determination and verification held by other state	3576	
or federal agencies, including the Department of Revenue, the	3577	If a private school fails to meet the requirements of this
Department of Children and Families, the Department of	3578	subsection or s. 1002.421, the commissioner may determine that
Education, the Department of Economic Opportunity, and the	3579	the private school is ineligible to participate in the
Agency for Health Care Administration.	3580	scholarship program.
(8) PRIVATE SCHOOL ELIGIBILITY AND OBLIGATIONSAn eligible	3581	(9) DEPARTMENT OF EDUCATION OBLICATIONSThe Department of
private school may be sectarian or nonsectarian and must:	3582	Education shall:
(a) Comply with all requirements for private schools	3583	(a) Annually submit to the department and division, by
participating in state school choice scholarship programs	3584	March 15, a list of cligible nonprofit scholarship-funding
pursuant to s. 1002.421.	3585	organizations that meet the requirements of paragraph (2)(f).
(b)1. Annually administer or make provision for students	3586	(b) Annually verify the eligibility of nonprofit
participating in the scholarship program in grades 3 through 10	3587	scholarship-funding organizations that meet the requirements of
to take one of the nationally norm-referenced tests identified	3588	paragraph (2)(f).
by the Department of Education or the statewide assessments	3589	(c) Annually verify the eligibility of expenditures as
pursuant to s. 1008.22. Students with disabilities for whom	3590	provided in paragraph (6)(d) using the audit required by
standardized testing is not appropriate are exempt from this	3591	paragraph (6) (m) and s. 11.45(2)(1).
requirement. A participating private school must report a	3592	(d) Cross-check the list of participating scholarship
student's scores to the parent. A participating private school	3593	students with the public school enrollment lists to avoid
must annually report by August 15 the scores of all	3594	duplication.
participating students to a state university described in	3595	(e) Maintain a list of nationally norm referenced tests
paragraph (9)(f).	3596	identified for purposes of satisfying the testing requirement in
Page 123 of 158		Page 124 of 158
CODING: Words stricken are deletions; words underlined are additions.		CODING: Words stricken are deletions; words underlined are additions.

3597

3598

3599

3600

3601 3602

3603

3604

3605

3606

3607

3608

3609

3610

3611

3612

3613

3614

3615

3616

3617

3618

3619

3620

3621

3622

3623

3624

3625

581-01976-21	202148c1		581-01976-21	202148c1
subparagraph (8) (b) 1. The tests must meet industr	y standards of	3626	Credit Scholarship Program in the pr	rior school year. The report
quality in accordance with State Board of Educati	on rule.	3627	shall be according to each participa	ting private school, and for
(f) Issue a project grant award to a state u	niversity, to	3628	participating students, in which the	ere are at least 30
which participating private schools must report t	he scores of	3629	participating students who have scor	res for tests administered.
participating students on the nationally norm ref	erenced tests	3630	If the state university determines t	that the 30-participating-
or the statewide assessments administered by the	private school	3631	student cell size may be reduced wit	<pre>shout disclosing personally</pre>
in grades 3 through 10. The project term is 2 yea	rs, and the	3632	identifiable information, as describ	ed in 34 C.F.R. s. 99.12, of
amount of the project is up to \$250,000 per year.	The project	3633	a participating student, the state u	iniversity may reduce the
grant award must be reissued in 2-year intervals	in accordance	3634	participating-student cell size, but	the cell size must not be
with this paragraph.		3635	reduced to less than 10 participatir	ig students. The department
1. The state university must annually report	to the	3636	shall provide each private school's	prior school year's student
Department of Education on the student performanc	e of	3637	enrollment information to the state	university no later than
participating students:		3638	June 15 of each year, or as requeste	ed by the state university.
a. On a statewide basis. The report shall al	so include, to	3639	2. The sharing and reporting of	E student performance data
the extent possible, a comparison of scholarship	students'	3640	under this paragraph must be in acco	>rdance with requirements of
performance to the statewide student performance	of public	3641	ss. 1002.22 and 1002.221 and 20 U.S.	.C. s. 1232g, the Family
school students with socioeconomic backgrounds si	milar to those	3642	Educational Rights and Privacy Act,	and the applicable rules and
of students participating in the scholarship prog	ram. To	3643	regulations issued pursuant thereto,	and shall be for the sole
minimize costs and reduce time required for the s	tate	3644	purpose of creating the annual repor	et required by subparagraph
university's analysis and evaluation, the Departm	ent of	3645	1. All parties must preserve the cor	ifidentiality of such
Education shall coordinate with the state univers	ity to provide	3646	information as required by law. The	-annual report must not
data to the state university in order to conduct	analyses of	3647	disaggregate data to a level that wi	ll identify individual
matched students from public school assessment da	ta and	3648	participating schools, except as ree	quired under sub-subparagraph
calculate control group student performance using	an agreed-upon	3649	1.b., or disclose the academic level	of individual students.
methodology with the state university; and		3650	3. The annual report required k	y subparagraph 1. shall be
b. On an individual school basis. The annual	-report-must	3651	published by the Department of Educa	tion on its website.
include student performance for each participatin	g private	3652	(g) Notify an eligible nonprofi	t scholarship funding
school in which at least 51 percent of the total	enrolled	3653	organization of any of the organizat	tion's identified students
students in the private school participated in th	e Florida Tax	3654	who are receiving educational schola	rships pursuant to chapter
Page 125 of 158			Page 126 of	ē 158

CODING: Words stricken are deletions; words underlined are additions.

3655

3656

3657

3658

3659 3660

3661 3662

3663

3664

3665

3666

3667

3668 3669

3670

3671

3672

3673 3674

3675

3676 3677

3678

3679

3680 3681

3682

3683

CS for SB 48

 Starter 2010 2016 Starter 4 grad and a starter for the starter for th		
 1002: (h) Notify an eligible norperit schedurgenisetions is beingeniseting expansion. (h) Notify an eligible norperit schedurgenisetions. (h) Notify an eligible norperit schedurgenisetion. (h) Notify and the schedurgenisetion eligible norperit schedurgenisetion. (h) Notify and the schedurgenisetion. (h) Notify and th		
 1002: (h) Notify an eligible norperit schedurgenisetions is beingeniseting expansion. (h) Notify an eligible norperit schedurgenisetions. (h) Notify an eligible norperit schedurgenisetion. (h) Notify and the schedurgenisetion eligible norperit schedurgenisetion. (h) Notify and the schedurgenisetion. (h) Notify and th		
<text></text>	581-01976-21 202148c1	581-01976-21 202148c1
 again lattion of any of the organization? i least if ied students is a constraint of any of the organization is an interval in a constraint of any of the organization is an interval in a constraint of any of the organization is an interval in any organization is an interval in any organization is an interval in any organization is any of the organization is any of the interval i	1002.	3684 (b) Upon the request of the Department of Education, a
 Market testisting funding argonization. Sequence during the declarable program, the private schedular the declarable private schedular the declarable program, the private schedular the declarable private schedularable private schedul	(h) Notify an eligible nonprofit scholarship-funding	3685 school district shall coordinate with the department to provide
 more of the scholarship funding organisation of subscription of the scholarship program, the private scholarship program, the private scholarship program, the private scholarship funding organisation are conciled, and other information of the scholarship program, the private scholarship funding organisation are conciled, and other is private scholarship funding organisation are scholarship funding organisation endiplies to reactive and scholarship funding organisation endiplies to reactive and scholarship for private scholarship funding organisation endiplies to reactive and scholarship funding organisation are approved to scholarship funding organisation are approved to scholarship funding organisation are approved to scholarship funding organisation, and the district fortic reactiving free or reduced price of scholarship funding organisation, and the district fortic endiplication form of another organisation from eligible comprofit scholarship funding organisation, and the district fortic endiplication from of scholarship funding organisation scholarshi	organization of any of the organization's identified students	3686 to a participating private school the statewide assessments
 (1) Require quirtorly reports by an oligible nonprofit explanation cogarding the number of students prediction in the scholarship funding organization cogarding the private school state of the integration decreasing by the Department of Education. (1) Fronties of the Scholarship application data submitted by any monopolit scholarship application data submitted by any monopolit scholarship papplication data submitted by any monopolit scholarship funding organization could district a cocking from a private school to the district for a private school to the district for a private school to the district for any oligible nonprofit scholarship funding organization is a provided by the oligible nonprofit scholarship funding organization is a private school fund. Att, the organization schell reduced is limited to none argunt. (1) School Active a school fund. Att, the organization is a private school fund. Att, the organization schell reduced to form the district for the cost of any oligible nonprofit scholarship funding organization for a special commutation to be district for the cost of any oligible nonprofit scholarship funding organization form of such notice or found to husehold within the district for the school fund. Att, the organization schell reduced as a special commutation to be district for the cost of any oligible nonprofit scholarship funding organization schell reduced as a special commutation to be district for the cost of any oligible nonprofit scholarship funding organization schell reduced as a special commutation to be district for the cost of a schell funding and the district for the cost of a schell funding and the district for the cost of a schell funding and the district for the cost of a schell funding and the district for the cost of a schell funding and the district for the cost of a schell funding and the district for the cost of a schell funding and the district for the cost of a schell funding and the district for the cost of a schell funding and the	who are receiving tax credit scholarships from other eligible	3687 administered under s. 1008.22 and any related materials for
Scholarship funding organisation regarding the number of schools at which the students are encolled, and other information decode necessary by the Department of Education.3690schools, including the:(1) Provide a process to match the diverse contribution of the diverse contribution of the diverse contribution of the school state of the school school state of the school s	nonprofit scholarship funding organizations.	3688 administering the assessments. A school district is responsible
 students participating in the scholarship program, the private school staff on test scholarship pupileation detect certification () provide a process to maintent puppileation data submitted by any popping test scholarship funding organisation eligible to receive test scholarship funding organisation school district scholarship funding free or reduced private school district receiving free or reduced private school rescholarship funding organisation, and the district scholarship funding free or reduced by the cligible nonprofit scholarship funding organisation request a shall include the provided form, finding organisation request a scholarship. The form of such notice is limited to once a year. Bag 127 cf 158 	(i) Require quarterly reports by an eligible nonprofit	3689 for implementing test administrations at a participating private
schools at which the students are enrolled, and other information deemed necessary by the Department of Education, ()) Provide a process to match the direct certification list with the achievable a process to match the direct certification hist with the achievable approach to direct certification (is) ECROID_DETRICT_OBLECATIONS_PARAMINI OFFICAS. (a) Upon the request of any eligible nonprofit scholarship- funding erganization, a cohol district chall inform all households within the district certification funding organization, a cohol district chall inform all households within the district concel spinor in concellence to apply for a tax cerdit scholarship-funding organization, and the district receiving free or reduced price with eligible households, if an eligible nonprofit scholarship- funding erganization reguests a special communication to be insued to household, within the district receiving free or reduced price meals under the National School lunch Act, the organization shall religible control for the cast of postage. Such notice is limited to once a year. Page 127 of 158 action of the request for a student on the classification of the required forms, in requested by the organization, in any normal correspondence and because authorized and concellence is limited to once a year. Page 127 of 158 action form eligible reprivate school, the anount for the 2018- 2019 cohool year, who reading eligible is anount for the 2018- 2019 cohool year who reading eligible is anount for the 2018- 2019 cohool year who reading eligible is anount for the 2018- 2019 cohool year who reading eligible is anount for the 2018- 2019 cohool year who reading eligible is anount for the 2018- 2019 cohool year who reading eligible is anount for the 2018- 2019 cohool year who reading eligible is anount for the 2018- 2019 cohool year who reading eligible is anount for the 2018- 2019 cohool year who reading eligible is anount for the 2018- 2019 cohool year who read	scholarship-funding organization regarding the number of	3690 school, including the:
Information deemed accessory by the Department of Education.(j) Frovide a process to match the direct cortification(j) GENOID, DISTRICT OBLICATIONS, FARNANT, OFTIONS,(a) Upon the request of any eligible nonprofit scholarship-funding organization, a school district shall inform allhouseholds within the district receiving free or reduced pricedand the district shall include the provided form,(i) Senoida, if could by the eligible nonprofit scholarship-funding organization, and the district shall include the provided form,(i) Signification requests a special communication to beand the district shall include the provided form,(i) Signification requests a special communication to beand the district shall reimburse the district for the cost ofproduced price mails under the National School Lunch Act, theand the district shall include the provided form,funding organization, and the district shall include the provided form,funding organization requests a special communication to beaready be district to the district for the cost ofproduced price mails under the National School Lunch Act, theaready be district to for the cost ofaready be district to religibilityaready be district shall include the provided form,funding organization requests a special communication to beaready be district to the listrict for the cos	students participating in the scholarship program, the private	3691 1. Provision of training for private school staff on test
 (f) Provide a process to match the direct certification list with the scholarship application data sublitted by any morpofit acholarship funding organization eligible to receive the 3-process and 100 provided format for a private school to submit information to the district for test administration and encodence with a school district scholarship funding organization, as chool district scholarship funding organization, as chool district scholarship funding organization, and the district for the required to any scholarship funding organization, and the district for the provided form, if requered by the organization, in any normal correspondence with cligible households. If an cligible nonprofit scholarship funding organization requests a special communication to be issued to households. If an cligible nonprofit scholarship funding organization scholarship the district for the cost of postage. Such notice is limited to once a year. Age 127 of 158 Age 127 of 158 A. Retrieval of testing materials for a private school is and the special form and the special form and the organization organization form cligible to provide form and the scholarship funding organization for the cost of postage. Such notice is limited to once a year. 	schools at which the students are enrolled, and other	3692 security and assessment administration procedures;
list with the scholarship application data submitted by any nonprofit scholarship funding organisation eligible to receive the 3 percent administrative allowance under paragraph (6)(f). (10) SCHOOL DISTRICT ORLIGATIONS, PARENTAL OFTONS,- (a) Upon the request of any eligible nonprofit scholarship- funding organisation, a school district shall inform all houscholds within the district conving free or reduced priced meals under the National School Lunch Act of their eligiblity to apply for a tax credit scholarship, The form of such notice shall be provided by the eligible nonprofit scholarship- funding organisation, and the district conversion of such notice shall be provided by the eligible nonprofit scholarship- funding organisation requests a special communication to be issued to houscholds. If an eligible nonprofit scholarship- funding organisation requests a special communication to be issued to houscholds. If an eligible nonprofit scholarship- funding organisation requests a special communication to be issued to houscholds. If an eligible nonprofit scholarship- funding organisation requests a special communication to be issued to houscholds. If an eligible nonprofit scholarship- funding tree or reduced by the organisation free or reduced price meals under the National School Lunch Act, the organisation shall reimburss the district for the cost of postage. Such notice is limited to once a year.3695 4. Frevision of the required format for a private scholar of 3700 	information deemed necessary by the Department of Education.	3693 2. Distribution of testing materials to a private school;
nonprofit scholarship funding organization eligible to receive the 3-percent administrative allowance under paragraph (6)(j). (10) SCHOOL DISTRICT OBLICATIONS, PARENTAL OPTIONS,- (a) Upon the request of any eligible nonprofit scholarship- funding organization, a ochool district schall inform all households within the district receiving free or reduced-priced meals under the National School Lunch Act of their eligiblity to apply for a tax credit scholarship. The form of such notice ohall be provided by the eligible nonprofit scholarship-funding organization, and the district schall include the provided form, if requested by the organization, in any normal correspondence with eligible households, if an eligible nonprofit scholarship- funding organization requests a special communication to be issued to households within the district for the cost of pootage. Such notice is limited to once a year.3696 3697submit information to the district for test administration and enrollment purposes, and 3699Page 127 of 158Page 128 of 158Page 128 of 158	(j) Provide a process to match the direct certification	3694 3. Retrieval of testing materials from a private school;
the 3-percent administrative allowance under paragraph (6) (j). (10) SCHOOL DISTRICT OBLIGATIONS, PARENTAL OPTIONS (a) Upon the request of any eligible nonprofit scholarship- funding organization, a school duriet shall inform all households within the district receiving free or reduced-priced shall be provided by the eligible nonprofit scholarship- funding organization, and the district shall include the provided form, if requested by the eligible nonprofit scholarship- funding organization, and the district shall include the provided form, if requested by the eligible nonprofit scholarship- funding organization requests a special communication to be issued to households within the district receiving free or reduced price meals under the National School Lunch Act, the organization ahall reinburse the district for the cost of postage. Such notice is limited to once a year.3697 a first6. Provision of any required assistance, monitoring, or investigation at a private school. (1) SCHOLARSHIP AMOUNT AND PAYMENT (a) The scholarship amount provided to any student for any single school year by an eligible nonprofit scholarship-funding organization, and the district shall include the provided form, if requested by the erganization requests a special communication to be issued to households within the district receiving free or reduced price meals under the National School Lunch Act, the organization ahall reinburse the district for the cost of postage. Such notice is limited to once a year.3697 and 1000000000000000000000000000000000000	list with the scholarship application data submitted by any	3695 4. Provision of the required format for a private school to
(10)SCHOOL DISTRICT OBLIGATIONS, PARENTAL OFTIONS, (a) Open the request of any eligible nonprofit scholarship- funding organization, a school district shall inform all households within the district receiving free or reduced priced meals under the National School Lunch Act of their oligibility to apply for a tax credit scholarship, The form of such notice shall be provided by the organization, in any normal correspondence with eligible households. If an eligible nonprofit scholarship- funding organization request a special communication to be issued to households within the district receiving free or reduced price meals under the National School Lunch Act, the organization shall reimburse the district for the cost of protage. Such notice is limited to once a year.3695. Frevision of any required assistance, monitoring, or investigation at a private school. (1) SCHOLARSHIP MOUNT AND PAYMENT,- (a) The scholarship amount provided to any student for any single school year by an eligible nonprofit scholarship-funding organization, in any normal correspondence with eligible households. If an eligible nonprofit ocholarship- funding organization requests a special communication to be issued to households within the district for the cost of protage. Such notice is limited to once a year.3695. Frevision of any required assistance, monitoring, or investigation at a private school. (1) SCHOLARSHIP MOUNT AND PAYMENT,- (a) The schoolarship amount provided to any student for any single school year by an eligible nonprofit ascholarship fording organization from eligible contributions ohall be for testal costs authorized under paragraph (6) (d), not to exceed annual limites, which shall be determined as follows: 1. For a student who received a scholarship in the 2018- 2019 school year, who remains eligible, and who is enrolled in an eligible priva	nonprofit scholarship funding organization eligible to receive	3696 submit information to the district for test administration and
(a) Upon the request of any cligible nonprofit scholarship- funding organization, a school district shall inform all households within the district receiving free or reduced-priced meals under the National School Lunch Act of their cligibility to apply for a tax credit scholarship. The form of such notice shall be provided by the cligible nonprofit scholarship- funding organization, and the district shall include the provided form, if requested by the organization requests a special communication to be issued to households within the district receiving free or reduced price meals under the National School Lunch Act, the organization shall reinburse the district for the cost of pootage. Such notice is limited to once a year.(a) 300Investigation at a private school. (11) SCHOLARSHIP AMOUNT AND PAYMENT (a) The scholarship amount provided to any student for any single school year by an cligible nonprofit scholarship-funding organization, and the district scholarship- funding organization requests a special communication to be issued to households within the district for the cost of pootage. Such notice is limited to once a year.(11) SCHOLARSHIP AMOUNT AND PAYMENT (a) The scholarship amount provided to any student for any single school year by an cligible nonprofit scholarship- funding organization, in any normal correspondence issued to households within the district receiving free or reduced price meals under the National School Lunch Act, the organization shall reinburse the district for the cost of pootage. Such notice is limited to once a year.(11) SCHOLARSHIP AMOUNT AND PAYMENT (a) The scholarship amount for the 2018-2019 state fiscal year and thereafter as follows: a. Eighty-cight percent for a student enrolled in an eligible private school, the amount shall be the greater amount calculated pursuant to subparagraph 2. or a per	the 3-percent administrative allowance under paragraph (6)(j).	3697 enrollment purposes; and
funding organization, a school district shall inform all households within the district receiving free or reduced-priced meals under the National School Lunch Act of their eligibility to apply for a tax credit scholarship. The form of such notice shall be provided by the eligible nonprofit scholarship-funding organization, and the district shall include the provided form, if requested by the organization requests a special communication to be issued to households within the district receiving free or reduced price meals under the National School Lunch Act, the organization shall reimburse the district for the cost of pootage. Such notice is limited to once a year.3700(11) SCHOLARSHIP ANOUNT AND PAYMENT (a) The scholarship amount provided to any student for any oingle school year by an eligible nonprofit scholarship-funding organization from eligible contributions shall be for total costo authorized under paragraph (6) (d), not to exceed annual limits, which shall be determined as follows: 1. For a student who received a scholarship in the 2018- 2019 school year, who remains eligible, and who is enrolled in an eligible private school, the amount shall be the greater amount calculated pursuant to subparagraph 2. or a percentage of the unweighted FTE funding amount for the 2018 2019 state fiscal year and thereafter as follows: a. Eighty-eight percent for a student onrolled inPage 127 of 158Page 128 of 158	(10) SCHOOL DISTRICT OBLIGATIONS; PARENTAL OPTIONS	3698 5. Provision of any required assistance, monitoring, or
households within the district receiving free or reduced-priced meals under the National School Lunch Act of their eligibility to apply for a tax credit scholarship. The form of such notice shall be provided by the eligible nonprofit scholarship-funding organization, and the district shall include the provided form, if requested by the organization, in any normal correspondence with eligible households. If an eligible nonprofit scholarship-funding free or reduced price meals under the National School Lunch Act, the organization shall reimburse the district for the cost of postage. Such notice is limited to once a year.3701 3701(a) The scholarship amount provided to any student for any single school year by an eligible nonprofit scholarship-funding organization from eligible contributions shall be for total costs authorized under paragraph (6) (d), not to exceed annual limits, which shall be determined as follows: 1. For a student who received a scholarship in the 2018- 2019 school year, who remains eligible, and who is enrolled in an eligible private school, the amount shall be the greater amount calculated pursuant to subparagraph 2, or a percentage of the unweighted FTE funding amount for the 2018-2019 state fiscal year and thereafter as follows: a. Eighty-eight percent for a student enrolled inBage 127 of 158Page 128 of 158	(a) Upon the request of any eligible nonprofit scholarship-	3699 investigation at a private school.
meals under the National School Lunch Act of their cligibility to apply for a tax credit scholarship. The form of such notice shall be provided by the eligible nonprofit scholarship-funding organization, and the district shall include the provided form, if requested by the organization, in any normal correspondence with eligible households. If an eligible nonprofit scholarship- funding organization requests a special communication to be issued to households within the district receiving free or reduced price meals under the National School Lunch Act, the organization shall reimburse the district for the cost of postage. Such notice is limited to once a year.3702 single school year by an eligible nonprofit scholarship-funding organization from eligible contributions shall be for total costs authorized under paragraph (6)(d), not to exceed annual limits, which shall be determined as follows: 3706 1. For a student who received a scholarship in the 2018- 2019 school year, who remains eligible, and who is enrolled in an eligible private school, the amount shall be the greater amount calculated pursuant to subparagraph 2, or a percentage of the unweighted FTE funding amount for the 2018 2019 state fiscal year and thereafter as follows: 3711 year and thereafter as follows: 3712 a. Eighty-eight percent for a student enrolled in Page 128 of 158	funding organization, a school district shall inform all	3700 (11) SCHOLARSHIP AMOUNT AND PAYMENT
to apply for a tax oredit scholarship. The form of such notice shall be provided by the eligible nonprofit scholarship-funding organization, and the district shall include the provided form, if requested by the organization, in any normal correspondence with eligible households. If an eligible nonprofit scholarship- funding organization requests a special communication to be issued to household within the district receiving free or reduced price meals under the National School Lunch Act, the organization shall reimburse the district for the cost of postage. Such notice is limited to once a year. Page 127 of 158 to apply for a tax oredit scholarship- funding organization shall reimburse the district for the cost of postage of 158 to apply for a tax oredit scholarship in the cost of postage. Such notice is limited to once a year. To apply for a tax oredit scholarship in the cost of postage of 158 to apply for a tax oredit scholarship in the cost of postage of 158 to apply for a tax oredit scholarship in the cost of postage of 158 to apply for a tax oredit scholarship in the cost of postage of 158	households within the district receiving free or reduced-priced	3701 (a) The scholarship amount provided to any student for any
in 1shall be provided by the eligible nonprofit scholarship-funding organization, and the district shall include the provided form, if requested by the organization, in any normal correspondence with eligible households. If an eligible nonprofit scholarship- funding organization requests a special communication to be issued to households within the district receiving free or reduced price meals under the National School Lunch Act, the organization shall reimburse the district for the cost of postage. Such notice is limited to once a year.3704 37043704 cost authorized under paragraph (6) (d), not to exceed annual limits, which shall be determined as follows: 1. For a student who received a scholarship in the 2018- 2019 school year, who remains eligible, and who is enrolled in an eligible private school, the amount shall be the greater amount calculated pursuant to subparagraph 2. or a percentage of the unweighted FTE funding amount for the 2018 2019 state fiscal year and thereafter as follows: 3712 a. Eighty-eight percent for a student enrolled in Page 128 of 158	meals under the National School Lunch Act of their eligibility	3702 single school year by an eligible nonprofit scholarship-funding
organization, and the district shall include the provided form, if requested by the organization, in any normal correspondence with eligible households. If an eligible nonprofit scholarship- funding organization requests a special communication to be issued to households within the district receiving free or reduced price meals under the National School Lunch Act, the organization shall reimburse the district for the cost of postage. Such notice is limited to once a year.3705limits, which shall be determined as follows: 1. For a student who received a scholarship in the 2018- 2019 school year, who remains eligible, and who is enrolled in 	to apply for a tax credit scholarship. The form of such notice	3703 organization from cligible contributions shall be for total
if requested by the organization, in any normal correspondence with eligible households. If an eligible nonprofit scholarship- funding organization requests a special communication to be issued to households within the district receiving free or reduced price meals under the National School Lunch Act, the organization shall reimburse the district for the cost of postage. Such notice is limited to once a year.37061. For a student who received a scholarship in the 2018- 2019 school year, who remains eligible, and who is enrolled in an eligible private school, the amount shall be the greater amount calculated pursuant to subparagraph 2. or a percentage of the unweighted FTE funding amount for the 2018 2019 state fiscal year and thereafter as follows: a. Eighty-eight percent for a student enrolled in a. Eighty-eight percent for a student enrolled in Bage 127 of 158	shall be provided by the cligible nonprofit scholarship-funding	3704 costs authorized under paragraph (6)(d), not to exceed annual
with cligible households. If an eligible nonprofit scholarship- funding organization requests a special communication to be issued to households within the district receiving free or reduced price meals under the National School Lunch Act, the organization shall reimburse the district for the cost of postage. Such notice is limited to once a year.3707 2019 school year, who remains cligible, and who is enrolled in an eligible private school, the amount shall be the greater amount calculated pursuant to subparagraph 2. or a percentage of the unweighted FTE funding amount for the 2018 2019 state fiscal year and thereafter as follows: a. Eighty-eight percent for a student enrolled in Brage 127 of 158Page 127 of 158Page 128 of 158	organization, and the district shall include the provided form,	3705 limits, which shall be determined as follows:
funding organization requests a special communication to be issued to households within the district receiving free or reduced price meals under the National School Lunch Act, the organization shall reimburse the district for the cost of postage. Such notice is limited to once a year.3708 3709an cligible private school, the amount shall be the greater amount calculated pursuant to subparagraph 2. or a percentage of the unweighted FTE funding amount for the 2018 2019 state fiscal year and thereafter as follows: a. Eighty-eight percent for a student enrolled inPage 127 of 158Page 128 of 158	if requested by the organization, in any normal correspondence	3706 1. For a student who received a scholarship in the 2018-
issued to households within the district receiving free or reduced price meals under the National School Lunch Act, the organization shall reimburse the district for the cost of postage. Such notice is limited to once a year.3709 3710amount calculated pursuant to subparagraph 2. or a percentage of the unweighted FTE funding amount for the 2018 2019 state fiscal year and thereafter as follows: a. Eighty-eight percent for a student enrolled inPage 127 of 158Page 128 of 158	with cligible households. If an cligible nonprofit scholarship-	3707 2019 school year, who remains eligible, and who is enrolled in
reduced price meals under the National School Lunch Act, the organization shall reimburse the district for the cost of postage. Such notice is limited to once a year.3710the unweighted FTE funding amount for the 2018 2019 state fiscal year and thereafter as follows: a. Eighty-eight percent for a student enrolled inPage 127 of 158Page 128 of 158	funding organization requests a special communication to be	3708 an eligible private school, the amount shall be the greater
organization shall reimburse the district for the cost of 3711 year and thereafter as follows: postage. Such notice is limited to once a year. 3712 a. Eighty-eight percent for a student enrolled in Page 127 of 158 Page 128 of 158	issued to households within the district receiving free or	3709 amount calculated pursuant to subparagraph 2. or a percentage of
postage. Such notice is limited to once a year. 3712 a. Eighty-eight percent for a student enrolled in Page 127 of 158 Page 128 of 158	reduced price meals under the National School Lunch Act, the	3710 the unweighted FTE funding amount for the 2018-2019 state fiscal
Page 127 of 158 Page 128 of 158	organization shall reimburse the district for the cost of	3711 year and thereafter as follows:
	postage. Such notice is limited to once a year.	3712 a. Eighty-eight percent for a student enrolled in
	Page 127 of 158	Page 128 of 158
CODING. WOLDS SCHERCH ALE DELECTIONS, WOLDS UNDERLINED ALE ADDITIONS.	CODING: Words stricken are deletions; words underlined are additions.	CODING: Words stricken are deletions; words underlined are additions.

3713

3714

3715

3716

3717

3718

3719

3720

3721

3722

3723

3724

3725 3726

3727

3728

3729 3730

3731

3732

3733

3734

3735

3736

3737 3738

3739

3740

3741

581-01976-21 202148c1	581-01976-21 202148c
kindergarten through grade 5.	3742 scholarship-funding organization shall ensure that the parent to
b. Ninety-two percent for a student enrolled in grade 6	3743 whom the warrant is made restrictively endorsed the warrant to
through grade 8.	3744 the private school for deposit into the account of the private
c. Ninety-six percent for a student enrolled in grade 9	3745 school or that the parent has approved a funds transfer before
through grade 12.	3746 any scholarship funds are deposited.
2. For students initially eligible in the 2019-2020 school	3747 (c) An cligible nonprofit scholarship-funding organization
year or thereafter, the calculated amount for a student to	3748 shall obtain verification from the private school of a student's
attend an eligible private school shall be based upon the grade	3749 continued attendance at the school for each period covered by a
level and school district in which the student resides as 95	3750 scholarship payment.
percent of the funds per unweighted full-time equivalent in the	3751 (d) Payment of the scholarship shall be made by the
Florida Education Finance Program for a student in the basic	3752 eligible nonprofit scholarship-funding organization no less
program established pursuant to s. 1011.62(1)(c)1., plus a per-	3753 frequently than on a quarterly basis.
full time equivalent share of funds for all categorical	3754 (12) ADMINISTRATION; RULES.
programs, except for the Exceptional Student Education	3755 (a) The department, the division, and the Department of
Guaranteed Allocation.	3756 Education shall develop a cooperative agreement to assist in the
3. The scholarship amount awarded to a student enrolled in	3757 administration of this section.
a Florida public school in which a student is enrolled and that	3758 (b) The department shall adopt rules necessary to
is different from the school to which the student was assigned	3759 administer this section and ss. 211.0251, 212.1831, 220.1875,
or in a lab school as defined in s. 1002.32, is limited to \$750.	3760 561.1211, and 624.51055, including rules establishing
(b) Payment of the scholarship by the eligible nonprofit	3761 application forms, procedures governing the approval of tax
scholarship-funding organization shall be by individual warrant	3762 credits and carryforward tax credits under subsection (5), and
made payable to the student's parent or by funds transfer,	3763 procedures to be followed by taxpayers when claiming approved
including, but not limited to, debit cards, electronic payment	3764 tax credits on their returns.
cards, or any other means of payment that the department deems	3765 (c) The division shall adopt rules necessary to administer
to be commercially viable or cost-effective. If the payment is	3766 its responsibilities under this section and s. 561.1211.
made by warrant, the warrant must be delivered by the eligible	3767 (d) The State Board of Education shall adopt rules to
nonprofit scholarship funding organization to the private school	3768 administer the responsibilities of the Department of Education
of the parent's choice, and the parent shall restrictively	3769 and the Commissioner of Education under this section.
endorse the warrant to the private school. An eligible nonprofit	3770 <u>(4)</u> (13) DEPOSITS OF ELIGIBLE CONTRIBUTIONS.—All eligible
Page 129 of 158	Page 130 of 158

CODING: Words stricken are deletions; words underlined are additions.

CODING: Words stricken are deletions; words underlined are additions.

202148c1		581-01976-21 202148c1
the department and the division must	3800	
cholarship-funding organization shall	3801	1. A copy of the organization's incorporation documents and
nated student fund and used for K-12	3802	registration with the Division of Corporations of the Department
uncr consistent with s. 17.57(2).	3803	
CREDIT. If any provision or portion of	3804	2. A copy of the organization's Internal Revenue Service
<u>s. 212.1831, s. 220.1875, s.</u>	3805	determination letter as a s. 501(c) (3) not-for-profit
or the application thereof to any	3806	
held unconstitutional by any court or	3807	3. A description of the organization's financial plan that
alid, the unconstitutionality or	3808	demonstrates sufficient funds to operate throughout the school
et any credit carned under s. 211.0251,	3809	
s. 561.1211, or s. 624.51055 by any	3810	4. A description of the geographic region that the
any contribution paid to an eligible	3811	organization intends to serve and an analysis of the demand and
ling organization before the date of a	3812	unmet need for eligible students in that area.
cutionality or invalidity. Such credit	3813	5. The organization's organizational chart.
time and in such a manner as if a	3814	6. A description of the criteria and methodology that the
cutionality or invalidity had not been	3815	organization will use to evaluate scholarship eligibility.
ng in this subsection by itself or in	3816	7. A description of the application process, including
r provision of law shall result in the	3817	deadlines and any associated fees.
any taxpayer in excess of one dollar	3818	8. A description of the deadlines for attendance
paid to an eligible nonprofit	3819	verification and scholarship payments.
zation.	3820	9. A copy of the organization's policies on conflict of
ARSHIP-FUNDING ORGANIZATIONS;	3821	interest and whistleblowers.
participate in the scholarship program	3822	10. A copy of a surcty bond or letter of credit to secure
n, a charitable organization that seeks	3823	the faithful performance of the obligations of the eligible
ship-funding organization must submit	3824	nonprofit scholarship-funding organization in accordance with
approval or renewal to the Office of	3825	this section in an amount equal to 25 percent of the scholarship
Parental Choice no later than	3826	funds anticipated for each school year or \$100,000, whichever is
before the school year for which the	3827	greater. The surety bond or letter of credit must specify that
Efer scholarships.	3828	any claim against the bond or letter of credit may be made only
Page 131 of 158		Page 132 of 158
deletions; words underlined are additions.		CODING: Words stricken are deletions; words underlined are additions.

581-01976-21 3771 contributions received by 3772 by an eligible nonprofit a 3773 be deposited into a design education funding in a mar 3774 (14) PRESERVATION OF 3775 this section, s. 211.0251, 3776 561.1211, or s. 624.51055 3777 3778 person or circumstance is 3779 is otherwise declared inva 3780 invalidity shall not affect 3781 s. 212.1831, s. 220.1875, taxpayer with respect to a 3782 3783 nonprofit scholarship-func determination of unconstit 3784 3785 shall be allowed at such t 3786 determination of unconstit 3787 made, provided that nothin 3788 combination with any other 3789 allowance of any credit to 3790 of credit for each dollar 3791 scholarship-funding organi 3792 (15) NONPROFIT SCHOLZ 3793 APPLICATION.-In order to p 3794 created under this section 3795 to be a nonprofit scholars an application for initial 3796 3797 Independent Education and 3798 September 1 of each year k 3799 organization intends to of

Ρ

CODING: Words stricken are deletions; words underlined are additions.

3829

3830

3831

3832

3833

3834

3835

3836

3837

3838

3839

3840

3841

3842 3843

3844

3845

3846

3847

3848

3849

3850

3851

3852

3853

3854

3855

3856

3857

581-01976-21 202148c1		581-01976-21 202148c1
by an eligible nonprofit scholarship-funding organization to	385	8 county and by grade.
provide scholarships to and on behalf of students who would have	385	9 b. The number of students who were approved for
had scholarships funded if it were not for the diversion of	386	0 scholarships, by county and by grade.
funds giving rise to the claim against the bond or letter of	386	1 c. The number of students who received funding for
credit.	386	2 scholarships within cach funding category, by county and by
(b) In addition to the information required by	386	3 grade.
<pre>subparagraphs (a)19., an application for renewal must include:</pre>	386	d. The amount of funds received, the amount of funds
1. A surety bond or letter of credit to secure the faithful	386	distributed in scholarships, and an accounting of remaining
performance of the obligations of the eligible nonprofit	386	6 funds and the obligation of those funds.
scholarship-funding organization in accordance with this section	386	7 e. A detailed accounting of how the organization spent the
equal to the amount of undisbursed donations held by the	386	8 administrative funds allowable under paragraph (6)(j).
organization based on the annual report submitted pursuant to	386	9 (c) In consultation with the Department of Revenue and the
paragraph (6)(m). The amount of the surety bond or letter of	387	0 Chief Financial Officer, the Office of Independent Education and
credit must be at least \$100,000, but not more than \$25 million.	387	Parental Choice shall review the application. The Department of
The surety bond or letter of credit must specify that any claim	387	2 Education shall notify the organization in writing of any
against the bond or letter of credit may be made only by an	387	3 deficiencies within 30 days after receipt of the application and
eligible nonprofit scholarship-funding organization to provide	387	4 allow the organization 30 days to correct any deficiencies.
scholarships to and on behalf of students who would have had	387	5 (d) Within 30 days after receipt of the finalized
scholarships funded if it were not for the diversion of funds	387	6 application by the Office of Independent Education and Parental
giving rise to the claim against the bond or letter of credit.	387	7 Choice, the Commissioner of Education shall recommend approval
2. The organization's completed Internal Revenue Service	387	8 or disapproval of the application to the State Board of
Form 990 submitted no later than November 30 of the year before	387	9 Education. The State Board of Education shall consider the
the school year that the organization intends to offer the	388	0 application and recommendation at the next scheduled meeting,
scholarships, notwithstanding the September 1 application	388	adhering to appropriate meeting notice requirements. If the
deadline.	388	2 State Board of Education disapproves the organization's
3. A copy of the statutorily required audit to the	388	application, it shall provide the organization with a written
Department of Education and Auditor General.	388	4 explanation of that determination. The State Board of
4. An annual report that includes:	388	5 Education's action is not subject to chapter 120.
a. The number of students who completed applications, by	388	6 (c) If the State Board of Education disapproves the renewal
Page 133 of 158		Page 134 of 158
CODING: Words stricken are deletions; words <u>underlined</u> are additions.		CODING: Words stricken are deletions; words underlined are additions

3887

3888

3889

3890

3891

3892 3893

3894

3895

3896

3897 3898

3899

3900

3901

3902

3903

3904

3905

3906

3907

3908

3909

3910

3911

3912 3913

3914

3915

581-01976-21 202148c1		581-01976-21 202148c1
of a nonprofit scholarship-funding organization, the	3916	organizations. The rules must include a process for compiling
organization must notify the affected eligible students and	3917	input and recommendations from the Chief Financial Officer, the
parents of the decision within 15 days after disapproval. An	3918	Department of Revenue, and the Department of Education. The
eligible student affected by the disapproval of an	3919	rules must also require that the nonprofit scholarship-funding
organization's participation remains cligible under this section	3920	organization make a brief presentation to assist the State Board
until the end of the school year in which the organization was	3921	of Education in its decision.
disapproved. The student must apply and be accepted by another	3922	(i) A state university; or an independent college or
eligible nonprofit scholarship-funding organization for the	3923	university which is eligible to participate in the William L.
upcoming school year. The student shall be given priority in	3924	Boyd, IV, Effective Access to Student Education Grant Program,
accordance with paragraph (6)(f).	3925	located and chartered in this state, is not for profit, and is
(f) All remaining funds held by a nonprofit scholarship-	3926	accredited by the Commission on Colleges of the Southern
funding organization that is disapproved for participation must	3927	Association of Colleges and Schools, is exempt from the initial
be transferred to other eligible nonprofit scholarship funding	3928	or renewal application process, but must file a registration
organizations to provide scholarships for eligible students. All	3929	notice with the Department of Education to be an eligible
transferred funds must be deposited by each eligible nonprofit	3930	nonprofit scholarship-funding organization. The State Board of
scholarship-funding organization receiving such funds into its	3931	Education shall adopt rules that identify the procedure for
scholarship account. All transferred amounts received by any	3932	filing the registration notice with the department. The rules
eligible nonprofit scholarship-funding organization must be	3933	must identify appropriate reporting requirements for fiscal,
separately disclosed in the annual financial audit required	3934	programmatic, and performance accountability purposes consistent
under subsection (6).	3935	with this section, but shall not exceed the requirements for
(g) A nonprofit scholarship-funding organization is a	3936	eligible nonprofit scholarship-funding organizations for
renewing organization if it maintains continuous approval and	3937	charitable organizations.
participation in the program. An organization that chooses not	3938	Section 21. Section 1002.40, Florida Statutes, is amended
to participate for 1 year or more or is disapproved to	3939	to read:
participate for 1 year or more must submit an application for	3940	1002.40 The Hope Scholarship Florida K-12 Education Funding
initial approval in order to participate in the program again.	3941	Tax Credit Program
(h) The State Board of Education shall adopt rules	3942	(1) PURPOSE. The Hope Scholarship Program is established to
providing guidelines for receiving, reviewing, and approving	3943	provide the parent of a public school student who was subjected
applications for new and renewing nonprofit scholarship-funding	3944	to an incident listed in subsection (3) an opportunity to
Page 135 of 158		Page 136 of 158
CODING: Words stricken are deletions; words underlined are additions.		CODING: Words stricken are deletions; words underlined are additions.

3945 3946

3947

3948

3949 3950

3951 3952

3953 3954

3955

3956

3957 3958

3959

3960

3961

3962

3963

3964 3965

3966

3967

3968

3969

3970

3971

3972

3973

581-01976-21 202148c1		581-01976-21 202148c1
transfer the student to another public school or to request a	3974	conducted by a public K-12 educational institution, any school-
scholarship for the student to enroll in and attend an eligible	3975	related or school-sponsored program or activity, and riding on a
private school.	3976	school bus, as defined in s. 1006.25(1), including waiting at a
(2) DEFINITIONSAs used in this section, the term:	3977	school bus stop.
(a) "Dealer" has the same meaning as provided in s. 212.06.	3978	(k) "Unweighted FTE funding amount" means the statewide
(b) "Department" means the Department of Education.	3979	average total funds per unweighted full-time equivalent funding
(c) "Designated agent" has the same meaning as provided in	3980	amount that is incorporated by reference in the General
s. 212.06(10).	3981	Appropriations Act, or by a subsequent special appropriations
(c) (d) "Eligible contribution" or "contribution" means the	3982	act, for the applicable state fiscal year.
amount of tax paid by a monetary contribution from a person	3983	(3) PROGRAM ELIGIBILITYBeginning with the 2018-2019
purchasing a motor vehicle, subject to the restrictions provided	3984	school year, contingent upon available funds, and on a first-
in this section, and designated by the purchaser to be used for	3985	come, first served basis, a student enrolled in a Florida public
K-12 education funding an eligible nonprofit scholarship funding	3986	school in kindergarten through grade 12 is eligible for a
organization. The person making the contribution may not	3987	scholarship under this program if the student reported an
designate a specific student as the beneficiary of the	3988	incident in accordance with subsection (6). For purposes of this
contribution.	3989	<pre>section, the term "incident" means battery; harassment; hazing;</pre>
(c) "Eligible nonprofit scholarship-funding organization"	3990	bullying; kidnapping; physical attack; robbery; sexual offenses,
or "organization" has the same meaning as provided in s.	3991	harassment, assault, or battery; threat or intimidation; or
1002.395(2)(f).	3992	fighting at school, as defined by the department in accordance
(f) "Eligible private school" has the same meaning as	3993	with s. 1006.09(6).
provided in s. 1002.395(2)(g).	3994	(4) PROCRAM PROHIBITIONSPayment of a scholarship to a
(d) (g) "Motor vehicle" has the same meaning as provided in	3995	student enrolled in a private school may not be made if a
s. 320.01(1)(a), but does not include a heavy truck, truck	3996	student is:
tractor, trailer, or motorcycle.	3997	(a) Enrolled in a public school, including, but not limited
(h) "Parent" means a resident of this state who is a	3998	to, the Florida School for the Deaf and the Blind; the College-
parent, as defined in s. 1000.21, and whose student reported an	3999	Preparatory Boarding Academy; a developmental research school
incident in accordance with subsection (6).	4000	authorized under s. 1002.32; or a charter school authorized
(i) "Program" means the Hope Scholarship Program.	4001	under s. 1002.33, s. 1002.331, or s. 1002.332;
(j) "School" means any educational program or activity	4002	(b) Enrolled in a school operating for the purpose of
Page 137 of 158		Page 138 of 158
CODING: Words stricken are deletions; words underlined are additions.		CODING: Words stricken are deletions; words underlined are additions.

02148c1		581-01976-21 202148c1
of	4032	available funding. A parent who chooses to enroll his or her
	4033	student in a public school located outside the district in which
	4034	the student resides pursuant to s. 1002.31 shall be eligible for
unding	4035	a scholarship to transport the student as provided in paragraph
pation	4036	(11) (b) .
	4037	(b) For each student participating in the program in an
ant to	4038	eligible private school who chooses to participate in the
	4039	statewide assessments under s. 1008.22 or the Florida Alternate
ity of	4040	Assessment, the school district in which the student resides
ee	4041	must notify the student and his or her parent about the
om	4042	locations and times to take all statewide assessments.
who	4043	(7) PRIVATE SCHOOL ELIGIBILITY AND OBLIGATIONS. An eligible
	4044	private school may be sectarian or nonsectarian and shall:
pose	4045	(a) Comply with all requirements for private schools
	4046	participating in state school choice scholarship programs
	4047	pursuant to this section and s. 1002.421.
ol	4048	(b)1. Annually administer or make provision for students
the	4049	participating in the program in grades 3 through 10 to take one
mine	4050	of the nationally norm-referenced tests identified by the
(6).	4051	department or the statewide assessments pursuant to s. 1008.22.
or	4052	Students with disabilities for whom standardized testing is not
the	4053	appropriate are exempt from this requirement. A participating
Upon	4054	private school shall report a student's scores to his or her
e	4055	parent.
	4056	2. Administer the statewide assessments pursuant to s.
the	4057	1008.22 if a private school chooses to offer the statewide
her	4058	assessments. A participating private school may choose to offer
a	4059	and administer the statewide assessments to all students who
to	4060	attend the private school in grades 3 through 10 and must submit
		Page 140 of 158
dditions.		CODING: Words stricken are deletions; words <u>underlined</u> are additions.

	581-01976-21 202148c1
4003	providing educational services to youth in the Department of
4004	Juvenile Justice commitment programs;
4005	(c) Participating in a virtual school, correspondence
4006	school, or distance learning program that receives state funding
4007	pursuant to the student's participation unless the participation
4008	is limited to no more than two courses per school year; or
4009	(d) Receiving any other educational scholarship pursuant to
4010	this chapter.
4011	(5) TERM OF HOPE SCHOLARSHIPFor purposes of continuity of
4012	educational choice, a Hope scholarship shall remain in force
4013	until the student returns to public school or graduates from
4014	high school, whichever occurs first. A scholarship student who
4015	enrolls in a public school or public school program is
4016	considered to have returned to a public school for the purpose
4017	of determining the end of the scholarship's term.
4018	(6) SCHOOL DISTRICT OBLIGATIONS; PARENTAL OPTIONS
4019	(a) Upon receipt of a report of an incident, the school
4020	principal, or his or her designee, shall provide a copy of the
4021	report to the parent and investigate the incident to determine
4022	if the incident must be reported as required by s. 1006.09(6).
4023	Within 24 hours after receipt of the report, the principal or
4024	his or her designee shall provide a copy of the report to the
4025	parent of the alleged offender and to the superintendent. Upon
4026	conclusion of the investigation or within 15 days after the
4027	incident was reported, whichever occurs first, the school
4028	district shall notify the parent of the program and offer the
4029	parent an opportunity to enroll his or her student in another
4030	public school that has capacity or to request and receive a
4031	scholarship to attend an eligible private school, subject to
	Page 139 of 158
	CODING: Words stricken are deletions; words underlined are additions.
	and and and according, words and and additions.

	581-01976-21 202148c1	
4061	a request in writing to the department by March 1 of each year	
4062	in order to administer the statewide assessments in the	
4063	subsequent school year.	
4064		
4065	If a private school fails to meet the requirements of this	
4066	subsection or s. 1002.421, the commissioner may determine that	
4067	the private school is incligible to participate in the program.	
4068	(8) DEPARTMENT OF EDUCATION OBLICATIONSThe department	
4069	shall:	
4070	(a) Cross-check the list of participating scholarship	
4071	students with the public school enrollment lists to avoid	
4072	duplication.	
4073	(b) Maintain a list of nationally norm-referenced tests	
4074	identified for purposes of satisfying the testing requirement in	
4075	paragraph (9)(f). The tests must meet industry standards of	
4076	quality in accordance with State Board of Education rule.	
4077	(c) Require quarterly reports by an eligible nonprofit	
4078	scholarship-funding organization regarding the number of	
4079	students participating in the program, the private schools in	
4080	which the students are enrolled, and other information deemed	
4081	necessary by the department.	
4082	(d) Contract with an independent entity to provide an	
4083	annual evaluation of the program by:	
4084	1. Reviewing the school bullying prevention education	
4085	program, climate, and code of student conduct of each public	
4086	school from which 10 or more students transferred to another	
4087	public school or private school using the Hope scholarship to	
4088	determine areas in the school or school district procedures	
4089	involving reporting, investigating, and communicating a parent's	
1	Page 141 of 158	

 $\textbf{CODING:} \text{ Words } \frac{\texttt{stricken}}{\texttt{are deletions; words } \underline{\texttt{underlined}} \text{ are additions.}$

	581-01976-21 202148c1
4090	and student's rights that are in need of improvement. At a
4091	minimum, the review must include:
4092	a. An assessment of the investigation time and quality of
4093	the response of the school and the school district.
4094	b. An assessment of the effectiveness of communication
4095	procedures with the students involved in an incident, the
4096	students' parents, and the school and school district personnel.
4097	c. An analysis of school incident and discipline data.
4098	d. The challenges and obstacles relating to implementing
4099	recommendations from the review.
4100	2. Reviewing the school bullying prevention education
4101	program, climate, and code of student conduct of each public
4102	school to which a student transferred if the student was from a
4103	school identified in subparagraph 1. in order to identify best
4104	practices and make recommendations to a public school at which
4105	the incidents occurred.
4106	3. Reviewing the performance of participating students
4107	enrolled in a private school in which at least 51 percent of the
4108	total enrolled students in the prior school year participated in
4109	the program and in which there are at least 10 participating
4110	students who have scores for tests administered.
4111	4. Surveying the parents of participating students to
4112	determine academic, safety, and school climate satisfaction and
4113	to identify any challenges to or obstacles in addressing the
4114	incident or relating to the use of the scholarship.
4115	(9) PARENT AND STUDENT RESPONSIBILITIES FOR PROCRAM
4116	PARTICIPATION. A parent who applies for a Hope scholarship is
4117	exercising his or her parental option to place his or her
4118	student in an eligible private school.
	Page 142 of 158

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

4119

4120

4121

4122

4123

4124 4125

4126

4127

4128

4129

4130

4131

4132

4133

4134

4135

4136

4137

4138

4139

4140

4141

4142

4143

4144

4145

4146

4147

CS for SB 48

581-01976-21 202148c1			581-01976-21 202148c1
(a) The parent must select an eligible private school and	4	148	the scholarship funds may be deposited. The parent may not
apply for the admission of his or her student.	4	149	designate any entity or individual associated with the
(b) The parent must inform the student's school district	4	150	participating private school as the parent's attorney in fact to
when the parent withdraws his or her student to attend an	4	151	endorse a scholarship warrant or approve a funds transfer. A
eligible private school.	4	152	parent who fails to comply with this paragraph forfeits the
(c) Any student participating in the program must remain in	4	153	scholarship.
attendance throughout the school year unless excused by the	4	154	(10) OBLIGATIONS OF ELICIBLE NONPROFIT SCHOLARSHIP-FUNDING
school for illness or other good cause.	4	155	ORCANIZATIONSAn cligible nonprofit scholarship-funding
(d) Each parent and each student has an obligation to the	4	156	organization may establish scholarships for eligible students
private school to comply with such school's published policies.	4	157	by:
(c) Upon reasonable notice to the department and the school	4	158	(a) Receiving applications and determining student
district, the parent may remove the student from the private	4	159	eligibility in accordance with the requirements of this section.
school and place the student in a public school in accordance	4	160	(b) Notifying parents of their receipt of a scholarship on
with this section.	4	161	a first-come, first-served basis, based upon available funds.
(f) The parent must ensure that the student participating	4	162	(c) Establishing a date by which the parent of a
in the program takes the norm-referenced assessment offered by	4	163	participating student must confirm continuing participation in
the private school. The parent may also choose to have the	4	164	the program.
student participate in the statewide assessments pursuant to s.	4	165	(d) Awarding scholarship funds to cligible students, giving
1008.22. If the parent requests that the student take the	4	166	priority to renewing students from the previous year.
statewide assessments pursuant to s. 1008.22 and the private	4	167	(e) Preparing and submitting quarterly reports to the
school has not chosen to offer and administer the statewide	4	168	department pursuant to paragraph (8)(c). In addition, an
assessments, the parent is responsible for transporting the	4	169	eligible nonprofit scholarship-funding organization must submit
student to the assessment site designated by the school	4	170	in a timely manner any information requested by the department
district.	4	171	relating to the program.
(g) Upon receipt of a scholarship warrant, the parent to	4	172	(f) Notifying the department of any violation of this
whom the warrant is made must restrictively endorse the warrant	4	173	section.
to the private school for deposit into the account of such	4	174	(11) FUNDING AND PAYMENT.
school. If payment is made by funds transfer in accordance with	4	175	(a) For students initially eligible in the 2019-2020 school
paragraph (11)(d), the parent must approve each payment before	4	176	year or thereafter, the calculated amount for a student to
Page 143 of 158			Page 144 of 158
CODING: Words stricken are deletions; words underlined are additions.		c	CODING: Words stricken are deletions; words underlined are additions.

	581-01976-21 202148c1
4177	
4178	
4179	
4180	
4181	program established pursuant to s. 1011.62(1)(c)1., plus a per-
4182	
4183	programs, except for the Exceptional Student Education
4184	Guaranteed Allocation.
4185	
4186	
4187	student resides shall be \$750.
4188	
4189	
4190	documentation required for the student's participation,
4190	including a copy of the report of the incident received pursuant
4191	to subsection (6) and the private school's and student's fee
4192	
4193	
4194	
4195	L
4196	(d) Payment of the scholarship by the eligible nonprofit
4197	(d) rayment of the scholarship by the eligible honprofit scholarship-funding organization may be by individual warrant
4199	
4200	
4201	cards, or any other means of payment that the department deems
4202	to be commercially viable or cost-effective. If payment is made
4203	by warrant, the warrant must be delivered by the eligible
4204	nonprofit scholarship funding organization to the private school
4205	of the parent's choice, and the parent shall restrictively
	Page 145 of 158
	CODING: Words stricken are deletions; words underlined are additions.

CS for SB 48

	581-01976-21 202148c
4235	regulations issued pursuant to such requirements. Any amounts
4236	carried forward shall be expended for annual scholarships or
4237	partial-year scholarships in the following state fiscal year.
4238	Net eligible contributions remaining on June 30 of each year
4239	which are in excess of the 5 percent that may be carried forward
4240	shall be transferred to other eligible nonprofit scholarship-
4241	funding organizations participating in the Hope Scholarship
4242	Program to provide scholarships for eligible students. All
4243	transferred funds must be deposited by each eligible nonprofit
4244	scholarship-funding organization receiving such funds into the
4245	scholarship account of eligible students. All transferred
4246	amounts received by an eligible nonprofit scholarship-funding
4247	organization must be separately disclosed in the annual
4248	financial audit requirement under s. 1002.395(6)(m). If no other
4249	eligible nonprofit scholarship-funding organization participates
4250	in the Hope Scholarship Program, net eligible contributions in
4251	excess of the 5 percent may be used to fund scholarships for
4252	students cligible under s. 1002.395 only after fully exhausting
4253	all contributions made in support of scholarships under that
4254	section in accordance with the priority established in s.
4255	1002.395(6)(c) prior to awarding any initial scholarships.
4256	(12) OBLIGATIONS OF THE AUDITOR GENERAL
4257	(a) The Auditor General shall conduct an annual operational
4258	audit of accounts and records of each organization that
4259	participates in the program. As part of this audit, the Auditor
4260	General shall verify, at a minimum, the total number of students
4261	served and transmit that information to the department. The
4262	Auditor General shall provide the commissioner with a copy of
4263	each annual operational audit performed pursuant to this

Page 147 of 158

CODING: Words stricken are deletions; words underlined are additions.

	581-01976-21 202148c1
4264	paragraph within 10 days after the audit is finalized.
4265	(b) The Auditor General shall notify the department of any
4266	organization that fails to comply with a request for
4267	information.
4268	(2) (13) SCHOLARSHIP FUNDING TAX CREDITS
4269	(a) A tax credit is available under s. 212.1832(1) for use
4270	by a person that makes an eligible contribution. Eligible
4271	contributions shall be used for K-12 education funding to fund
4272	scholarships under this section and may be used to fund
4273	scholarships under s. 1002.395. Each eligible contribution is
4274	limited to a single <u>designation</u> payment of \$105 per motor
4275	vehicle purchased at the time of purchase of a motor vehicle or
4276	a single designation payment of \$105 per motor vehicle purchased
4277	at the time of registration of a motor vehicle that was not
4278	purchased from a dealer, except that a contribution may not
4279	exceed the state tax imposed under chapter 212 that would
4280	otherwise be collected from the purchaser by a dealer,
4281	designated agent, or private tag agent. Payments of
4282	contributions shall be made to a dealer at the time of purchase
4283	of a motor vehicle or to a designated agent or private tag agent
4284	at the time of registration of a motor vehicle that was not
4285	purchased from a dealer. An eligible contribution shall be
4286	accompanied by a contribution election form provided by the
4287	Department of Revenue, developed in collaboration with the
4288	Department of Education. The form shall include, at a minimum, a
4289	the following brief description of each scholarship program
4290	available under this chapter and the type of student served in
4291	each program the Hope Scholarship Program and the Florida Tax
4292	Credit Scholarship Program: "THE HOPE SCHOLARSHIP PROCRAM
I	

Page 148 of 158

CODING: Words stricken are deletions; words underlined are additions.

i.	581-01976-21 202148c1	1	1	581-01976-21 202148c1
4293	PROVIDES A PUBLIC SCHOOL STUDENT WHO WAS SUBJECTED TO AN		4322	s. 212.1832 for the preceding reporting period.
4294	INCIDENT OF VIOLENCE OR BULLYING AT SCHOOL THE OPPORTUNITY TO		4323	(c) An organization shall report to The Department of
4295	APPLY FOR A SCHOLARSHIP TO ATTEND AN ELICIBLE PRIVATE SCHOOL		4324	Revenue shall deposit all receipts designated as eligible
4296	RATHER THAN REMAIN IN AN UNSAFE SCHOOL ENVIRONMENT. THE FLORIDA		4325	contributions into a designated student fund, on or before the
4297	TAX CREDIT SCHOLARSHIP PROGRAM PROVIDES A LOW-INCOME STUDENT THE		4326	20th day of each month, the total amount of contributions
4298	OPPORTUNITY TO APPLY FOR A SCHOLARSHIP TO ATTEND AN ELIGIBLE		4327	received pursuant to paragraph (b) in the preceding calendar
4299	PRIVATE SCHOOL." The form shall also include, at a minimum, a		4328	month on a form provided by the Department of Revenue. Such
4300	section allowing the consumer to designate, from all		4329	report shall include:
4301	participating scholarship funding organizations, which		4330	1. The federal employer identification number of each
4302	organization will receive his or her donation. For purposes of		4331	designated agent, private tag agent, or dealer who remitted
4303	this subsection, the term "purchase" does not include the lease		4332	contributions to the organization during that reporting period.
4304	or rental of a motor vehicle.		4333	2. The amount of contributions received from each
4305	(b) A dealer, designated agent, or private tag agent shall \div		4334	designated agent, private tag agent, or dealer during that
4306	1. Provide the purchaser the contribution election form, as		4335	reporting period.
4307	provided by the Department of Revenue, at the time of purchase		4336	(d) A person who, with the intent to unlawfully deprive or
4308	of a motor vehicle or at the time of registration of a motor		4337	defraud the program of its moneys or the use or benefit thereof,
4309	vehicle that was not purchased from a dealer.		4338	fails to remit a contribution collected under this section is
4310	2. Collect eligible contributions.		4339	guilty of theft, punishable as follows:
4311	3. Using a form provided by the Department of Revenue,		4340	1. If the total amount stolen is less than \$300, the
4312	which shall include the dealer's or agent's federal employer		4341	offense is a misdemeanor of the second degree, punishable as
4313	identification number, remit to an organization no later than		4342	provided in s. 775.082 or s. 775.083. Upon a second conviction,
4314	the date the return filed pursuant to s. 212.11 is due the total		4343	the offender is guilty of a misdemeanor of the first degree,
4315	amount of contributions made to that organization and collected		4344	punishable as provided in s. 775.082 or s. 775.083. Upon a third
4316	during the preceding reporting period. Using the same form, the		4345	or subsequent conviction, the offender is guilty of a felony of
4317	dealer or agent shall also report this information to the		4346	the third degree, punishable as provided in s. 775.082, s.
4318	Department of Revenue no later than the date the return filed		4347	775.083, or s. 775.084.
4319	pursuant to s. 212.11 is due.		4348	2. If the total amount stolen is \$300 or more, but less
4320	4. report to the Department of Revenue on each return filed		4349	than \$20,000, the offense is a felony of the third degree,
4321	pursuant to s. 212.11 the total amount of credits granted under		4350	punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
ľ	Page 149 of 158		1	Page 150 of 158
(CODING: Words stricken are deletions; words underlined are additions.		c	CODING: Words stricken are deletions; words underlined are additions.

4351 4352

4353

4354 4355

4356

4357 4358

4359

4360 4361

4362

4363

4364

4365

4366

4367

4368

4369 4370

4371

4372

4373

4374

4375

4376

4377

4378

4379

581-01976-21 202148c1	1	581-01976-21 202148c1
3. If the total amount stolen is \$20,000 or more, but less	4380	(14) LIABILITYThe state is not liable for the award of or
than \$100,000, the offense is a felony of the second degree,	4381	any use of awarded funds under this section.
punishable as provided in s. 775.082, s. 775.083, or s. 775.084.	4382	(15) SCOPE OF AUTHORITYThis section does not expand the
4. If the total amount stolen is \$100,000 or more, the	4383	regulatory authority of this state, its officers, or any school
offense is a felony of the first degree, punishable as provided	4384	district to impose additional regulation on participating
in s. 775.082, s. 775.083, or s. 775.084.	4385	private schools beyond those reasonably necessary to enforce
(c) A person convicted of an offense under paragraph (d)	4386	requirements expressly set forth in this section.
shall be ordered by the sentencing judge to make restitution to	4387	(3) (16) RULES The State Board of Education shall adopt
the organization in the amount that was stolen from the program.	4388	rules to administer this section, except the Department of
(f) Upon a finding that a dealer failed to remit a	4389	Revenue shall adopt rules to administer this section subsection
contribution under subparagraph (b)3. for which the dealer	4390	(13) .
claimed a credit pursuant to s. 212.1832(2), the Department of	4391	Section 22. Subsection (4) of section 1002.411, Florida
Revenue shall notify the affected organizations of the dealer's	4392	Statutes, is amended to read:
name, address, federal employer identification number, and	4393	1002.411 Reading scholarship accounts
information related to differences between credits taken by the	4394	(4) ADMINISTRATIONAn eligible nonprofit scholarship-
dealer pursuant to s. 212.1832(2) and amounts remitted to the	4395	funding organization participating in a scholarship program
eligible nonprofit scholarship-funding organization under	4396	under this chapter the Florida Tax Credit Scholarship Program
subparagraph (b)3.	4397	established by s. 1002.395 may establish reading scholarship
(g) Any dealer, designated agent, private tag agent, or	4398	accounts for eligible students in accordance with the
organization that fails to timely submit reports to the	4399	requirements of eligible nonprofit scholarship-funding
Department of Revenue as required in paragraphs (b) and (c) is	4400	organizations under this chapter.
subject to a penalty of \$1,000 for every month, or part thereof,	4401	Section 23. Paragraphs (i) and (q) of subsection (1) of
the report is not provided, up to a maximum amount of \$10,000.	4402	section 1002.421, Florida Statutes, are amended to read:
Such penalty shall be collected by the Department of Revenue and	4403	1002.421 State school choice scholarship program
shall be transferred into the General Revenue Fund. Such penalty	4404	accountability and oversight
must be settled or compromised if it is determined by the	4405	(1) PRIVATE SCHOOL ELIGIBILITY AND OBLIGATIONSA private
Department of Revenue that the noncompliance is due to	4406	school participating in an educational scholarship program
reasonable cause and not due to willful negligence, willful	4407	established pursuant to this chapter must be a private school as
negleet, or fraud.	4408	defined in s. 1002.01(2) in this state, be registered, and be in
Page 151 of 158		Page 152 of 158
CODING: Words stricken are deletions; words <u>underlined</u> are additions.	c	CODING: Words stricken are deletions; words <u>underlined</u> are additions.

i.	581-01976-21 202148c1		581-01976-21 202148c1
4409	compliance with all requirements of this section in addition to	44	shall prohibit the school from enrolling new scholarship
4410	private school requirements outlined in s. 1002.42, specific	44	students, for 1 fiscal year and until the school complies. If a
4411	requirements identified within respective scholarship program	44	40 private school fails to meet the requirements of this subsection
4412	laws, and other provisions of Florida law that apply to private	44	or has consecutive years of material exceptions listed in the
4413	schools, and must:	44	42 report required under paragraph (q), the commissioner may
4414	(i) Maintain a physical location in the state at which each	44	43 determine that the private school is ineligible to participate
4415	student has regular and direct contact with teachers. <u>A private</u>	44	144 in a scholarship program.
4416	virtual school with at least one administrative office located	44	45 Section 24. Paragraph (aa) of subsection (4) of section
4417	in this state which requires all of its administrative staff to	44	1009.971, Florida Statutes, is amended to read:
4418	be Florida residents meets this requirement.	44	1009.971 Florida Prepaid College Board
4419	(q) Provide a report from an independent certified public	44	(4) FLORIDA PREPAID COLLEGE BOARD; POWERS AND DUTIESThe
4420	accountant who performs the agreed-upon procedures developed	44	49 board shall have the powers and duties necessary or proper to
4421	pursuant to <u>s. 1002.394(11)(g)</u> s. 1002.395(6)(o) if the private	44	carry out the provisions of ss. 1009.97-1009.988, including, but
4422	school receives more than \$250,000 in funds from scholarships	44	not limited to, the power and duty to:
4423	awarded under this chapter in a state fiscal year. A private	44	(aa) Adopt rules relating to the purchase and use of a
4424	school subject to this subsection must annually submit the	44	53 prepaid college plan authorized under s. 1009.98 or a college
4425	report by September 15 to the scholarship-funding organization	44	savings plan authorized under s. 1009.981 for the McKay-Gardiner
4426	that awarded the majority of the school's scholarship funds.	44	55 Gardiner Scholarship Program pursuant to <u>s. 1002.381 or the</u>
4427	However, for the 2020-2021 school year only, a school that	44	Family Empowerment Scholarship Program pursuant to s. 1002.394
4428	receives more than \$250,000 in scholarship funds only through	44	57 s. 1002.385, which may include, but need not be limited to:
4429	the John M. McKay Scholarship for Students with Disabilities	44	1. The use of such funds for postsecondary education
4430	Program pursuant to s. 1002.39 must submit the annual report by	44	59 programs for students with disabilities;
4431	September 15 to the department. The agreed-upon procedures must	44	2. Effective procedures that allow program funds to be used
4432	be conducted in accordance with attestation standards	44	in conjunction with other funds used by a parent in the purchase
4433	established by the American Institute of Certified Public	44	of a prepaid college plan or a college savings plan;
4434	Accountants.	44	3. The tracking and accounting of program funds separately
4435		44	from other funds contributed to a prepaid college plan or a
4436	The department shall suspend the payment of funds to a private	44	college savings plan;
4437	school that knowingly fails to comply with this subsection, and	44	4. The reversion of program funds, including, but not
	Page 153 of 158		Page 154 of 158
C	CODING: Words stricken are deletions; words <u>underlined</u> are additions.		CODING: Words stricken are deletions; words underlined are additions

202148c1

581-01976-21 202148c1 581-01976-21 4467 limited to, earnings from contributions to the Florida College 4496 changed while a prepaid college plan contains funds contributed 4468 Savings Plan; 4497 under ss. 1002.381 and 1002.394 s. 1002.385. 4469 5. The use of program funds only after private payments 4498 Section 26. Subsection (10) of section 1009.981, Florida 4470 have been used for prepaid college plan or college savings plan 4499 Statutes, is amended to read: expenditures; 4471 4500 1009.981 Florida College Savings Program.-4472 6. Contracting with each eligible nonprofit scholarship-(10) IMPLEMENTATION PROCEDURES.-4501 4473 funding organization to establish mechanisms to implement ss. 4502 (a) A college savings plan may be purchased, accounted for, 4474 1002.381 and 1002.394 s. 1002.385, including, but not limited 4503 used, and terminated as provided in ss. 1002.381 and 1002.394 s-4475 to, identifying the source of funds being deposited in the 4504 1002.385. 4476 plans; and 4505 (b) A designated beneficiary may apply the benefits of a 4477 7. The development of a written agreement that defines the 4506 participation agreement toward the program fees of a program 4478 designed for students with disabilities conducted by a state owner and beneficiary of an account and outlines 4507 4479 responsibilities for the use of the advance payment contract postsecondary institution. A designated beneficiary may not be 4508 4480 funds or savings program funds. 4509 changed while a college savings plan contains funds contributed 4481 Section 25. Subsection (11) of section 1009.98, Florida 4510 under ss. 1002.381 and 1002.394 s. 1002.385. 4482 4511 Section 27. Subsection (4) of section 1011.61, Florida Statutes, is amended to read: 4483 1009.98 Stanley G. Tate Florida Prepaid College Program .-4512 Statutes, is amended to read: 4484 (11) IMPLEMENTATION PROCEDURES.-4513 1011.61 Definitions.-Notwithstanding the provisions of s. 4485 (a) A prepaid college plan may be purchased, accounted for, 4514 1000.21, the following terms are defined as follows for the 4486 used, and terminated as provided in ss. 1002.381 and 1002.394 s. 4515 purposes of the Florida Education Finance Program: 4487 1002.385. 4516 (4) The maximum value for funding a student in kindergarten 4488 (b) A qualified beneficiary may apply the benefits of an 4517 through grade 12 or in a prekindergarten program for exceptional 4489 advance payment contract toward the program fees of a program 4518 children as provided in s. 1003.21(1)(e) shall be the sum of the 4490 designed for students with disabilities conducted by a state 4519 calculations in paragraphs (a), (b), and (c) as calculated by 4491 postsecondary institution. A transfer authorized under this 4520 the department. 4492 subsection may not exceed the redemption value of the advance 4521 (a) The sum of the student's full-time equivalent student 4493 payment contract at a state postsecondary institution or the 4522 membership value for the school year or the equivalent derived 4494 number of semester credit hours contracted on behalf of a 4523 from paragraphs (1) (a) and (b), subparagraph (1) (c)1., sub-4495 qualified beneficiary. A qualified beneficiary may not be subparagraphs (1) (c) 2.b. and c., subparagraph (1) (c) 3., and 4524 Page 155 of 158 Page 156 of 158 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions.

	581-01976-21 202148c1
4525	subsection (2). If the sum is greater than 1.0, the full-time
4526	equivalent student membership value for each program or course
4527	shall be reduced by an equal proportion so that the student's
4528	total full-time equivalent student membership value is equal to
4529	1.0.
4530	(b) If the result in paragraph (a) is less than 1.0 full-
4531	time equivalent student and the student has full-time equivalent
4532	student enrollment pursuant to sub-sub-subparagraph
4533	(1)(c)1.b.(VIII), calculate an amount that is the lesser of the
4534	value in sub-sub-subparagraph (1)(c)1.b.(VIII) or the value of
4535	1.0 less the value in paragraph (a).
4536	(c) The full-time equivalent student enrollment value in
4537	<pre>sub-subparagraph (1)(c)2.a.</pre>
4538	
4539	A scholarship award provided to a student enrolled in the John
4540	M. McKay Scholarships for Students with Disabilitics Program
4541	pursuant to s. 1002.39 is not subject to the maximum value for
4542	funding a student under this subsection.
4543	Section 28. Paragraph (f) of subsection (18) of section
4544	1011.62, Florida Statutes, is amended to read:
4545	1011.62 Funds for operation of schoolsIf the annual
4546	allocation from the Florida Education Finance Program to each
4547	district for operation of schools is not determined in the
4548	annual appropriations act or the substantive bill implementing
4549	the annual appropriations act, it shall be determined as
4550	follows:
4551	(18) TEACHER SALARY INCREASE ALLOCATIONThe Legislature
4552	may annually provide in the Florida Education Finance Program a
4553	teacher salary increase allocation to assist school districts in
	Page 157 of 158

 $\textbf{CODING:} \text{ Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$

	581-01976-21 202148c1
1554	their recruitment and retention of classroom teachers and other
1555	instructional personnel. The amount of the allocation shall be
1556	specified in the General Appropriations Act.
1557	(f) Notwithstanding any other provision of law, funds
1558	allocated under this subsection shall not be included in the
1559	calculated amount for any scholarship awarded under chapter
1560	1002.
1561	Section 29. This act shall take effect July 1, 2021.

Page 158 of 158 CODING: Words stricken are deletions; words <u>underlined</u> are additions.

ſ		ALYSIS AND FI		T STATEMENT s of the latest date listed below.)		
		d By: The Professional S				
BILL:	SPB 7052					
INTRODUCER: For consideration by the Appropriations Committee						
SUBJECT:	Florida K-12 Education Tax Credit Program Trust Fund/Department of Education					
DATE:	March 3, 202	21 REVISED:				
ANALY 1. Underhill	YST	STAFF DIRECTOR Sadberry	REFERENCE AP	ACTION Pre-meeting		

I. Summary:

SPB 7052 creates the Florida K-12 Education Tax Credit Program Trust Fund within the Department of Education. The purpose of the trust fund is to serve as a depository of funds relating to eligible contributions made pursuant to sections 212.099 or 1002.395, Florida Statutes, as amended by SB 48 (2021). Funds from the trust fund must be used for K-12 education.

The bill takes effect on the same date (July 1, 2021) that SB 48 or similar legislation takes effect, if such legislation is enacted in the same legislative session or an extension thereof and becomes a law.

II. Present Situation:

Trust Funds

Article III, s. 19(f) of the Florida Constitution requires that state trust funds may only be created by the Legislature and only if passed by a three-fifths vote of the membership of each house in a separate bill for that purpose only. Each trust fund must be created by general law that specifies at a minimum all of the following:

- The name of the trust fund.
- The agency of branch of state government responsible for administering the trust fund.
- The requirements or purposes the trust fund is established to meet.
- The sources of moneys to be credited to the trust fund or specific sources of receipts to be deposited in the trust fund.¹

A trust fund is required to terminate not more than four years after the effective date of the act authorizing the initial creation of the trust fund.² The Legislature is required to review all state

¹ Section 215.3207, F.S.

² FLA. CONST. art. III, s. 19.

trust funds at least once every four years.³ If the Legislature does not re-create a trust fund, it will be abolished four years after its initial creation pursuant to the Florida Constitution.⁴

III. Effect of Proposed Changes:

The bill creates s. 1010.88, F.S., establishing the Florida K-12 Education Tax Credit Program Trust Fund within the Department of Education. The purpose of the trust fund is to serve as a depository of funds relating to eligible contributions made pursuant to ss. 212.099 or 1002.395, F.S., as amended by SB 48 (2021).

Funds from the trust fund are authorized to be used for K-12 education. The trust fund is exempt from the general revenue service charge imposed in s. 215.20, F.S. Notwithstanding s. 216.301, F.S., any balance remaining in the trust fund at the end of any fiscal year shall remain in the trust fund at the end of the year and shall be available for carrying out the purposes of the trust fund.

As required by the Florida Constitution, the trust fund is scheduled to terminate on July 1, 2025, unless terminated sooner. Additionally, the bill requires the trust fund to be reviewed as provided in s. 215.3206, F.S., before its scheduled termination.

The bill takes effect on the same date (July 1, 2021) that SB 48 or similar legislation takes effect, if such legislation is enacted in the same legislative session or an extension thereof and becomes a law.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

Article III, s. 19(f)(1) of the Florida Constitution specifies that a trust fund may be created or re-created only by a three-fifths vote of the membership of each house of the Legislature in a separate bill for that purpose only.

Article III, s. 19(f)(2) of the Florida Constitution specifies that state trust funds must terminate not more than four years after the effective date of the act authorizing the initial creation of the trust fund. By law the Legislature may set a shorter time period for which any trust fund is authorized

³ Section 215.3208, F.S.

⁴ FLA. CONST. art. III, s. 19.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill creates section 1010.88 of the Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

FOR CONSIDERATION By the Committee on Appropriations

	576-02010A-21 20217052pb			57
1	A bill to be entitled		30	
2	An act relating to trust funds; creating s. 1010.88,		31	se
3	F.S.; creating the Florida K-12 Education Tax Credit		32	
4	Program Trust Fund within the Department of Education;		33	ar
5	providing the purpose of the trust fund and the source		34	sł
6	of funds; exempting the trust fund from the general		35	be
7	revenue service charge; requiring any balance in the		36	
8	trust fund at the end of any fiscal year to remain in		37	Co
9	the trust fund and be available for carrying out the		38	Tı
10	purpose of the trust fund; providing for future review		39	Jι
11	and termination or re-creation of the trust fund;		40	mı
12	providing a contingent effective date.		41	
13			42	SE
14	Be It Enacted by the Legislature of the State of Florida:		43	is
15			44	tł
16	Section 1. Section 1010.88, Florida Statutes, is created to			
17	read:			
18	1010.88 Florida K-12 Education Tax Credit Program Trust			
19	Fund			
20	(1) The Florida K-12 Education Tax Credit Program Trust			
21	Fund is created within the Department of Education. The trust			
22	fund is established to serve as a depository for eligible			
23	contributions, as set forth in ss. 212.099 and 1002.395. The			
24	Department of Revenue and the Department of Business and			
25	Professional Regulation shall transfer any eligible			
26	contributions received to the Florida K-12 Education Tax Credit			
27	Program Trust Fund at least once each quarter. Funds in the			
28	trust fund must be used for K-12 education and may be used as			
29	provided in ss. 212.099 and 1002.395.			
	Page 1 of 2			

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

	576-02010A-21 20217052pb
30	(2) The trust fund is exempt from the general revenue
31	service charge imposed in s. 215.20.
32	(3) Notwithstanding s. 216.301 and pursuant to s. 216.351,
33	any balance in the trust fund at the end of any fiscal year
34	shall remain in the trust fund at the end of the year and shall
35	be available for carrying out the purposes of the trust fund.
36	(4) In accordance with s. 19(f), Art. III of the State
37	Constitution, the Florida K-12 Education Tax Credit Program
38	Trust Fund shall, unless terminated sooner, be terminated on
39	July 1, 2025. Before its scheduled termination, the trust fund
40	must be reviewed as provided in s. 215.3206(1) and (2).
41	Section 2. This act shall take effect on the same date that
42	SB 48 or similar legislation takes effect, if such legislation
43	is enacted in the same legislative session or an extension
44	thereof and becomes a law.

Page 2 of 2 CODING: Words stricken are deletions; words <u>underlined</u> are additions.

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepai	red By: The Professional S	taff of the Committe	e on Appropriations	
BILL:	CS/SB 50				
INTRODUCER:	Finance an	d Tax Committee and S	Senator Gruters ar	nd others	
SUBJECT:	Sales and U	Use Tax			
DATE:	March 3, 2	021 REVISED:			
ANAL	YST	STAFF DIRECTOR	REFERENCE	ACTION	
l. McMillian		McKay	СМ	Favorable	
2. Gross		Babin	FT	Fav/CS	
3. Gross		Sadberry	AP	Pre-meeting	

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

CS/SB 50 requires out-of-state retailers and marketplace providers with no physical presence in Florida to collect Florida's sales tax on sales of taxable items delivered to purchasers in Florida if the out-of-state retailer or marketplace provider makes a substantial number of sales into Florida.

A substantial number of remote sales means conducting any number of taxable remote sales in an amount exceeding \$100,000 during the previous calendar year.

The Revenue Estimating Conference (REC) determined the bill will:

- Increase General Revenue Fund receipts by \$973.6 million in Fiscal Year 2021-2022 and by \$1.08 billion each year thereafter.
- Increase state trust fund receipts by \$0.3 million in Fiscal Year 2021-2022 and by \$3.3 million each year thereafter.
- Increase local government revenues by \$229.5 million in Fiscal Year 2021-2022 and by \$253.7 million each year thereafter.

Staff estimates that the provisions of the bill that relieve certain persons of liability for tax, penalty, and interest if they engaged in remote sales prior to July 1, 2021, will reduce the General Revenue Fund and local government revenue estimates by an indeterminate amount.

Except as otherwise provided in the bill, the bill takes effect July 1, 2021.

II. Present Situation:

Florida Sales and Use Tax

Florida levies a 6 percent sales and use tax (sales tax) on the sale or rental of most tangible personal property, admissions,¹ transient rentals,² and a limited number of services, and a 5.5 percent sales and use tax on commercial real estate.³ Chapter 212, F.S., authorizes the levy and collection of Florida's sales and use tax, and provides exemptions and credits applicable to certain items or uses under specified circumstances. Florida requires a dealer to add the tax to the sales price of the taxable good or service and collect it from the purchaser at the time of sale.⁴

In addition to the state tax, counties may levy local discretionary surtax. A county's total local discretionary surtax is comprised of separate surtaxes. Each separate surtax identifies the type of counties authorized to levy, the rates that may be imposed, and the purpose for which the proceeds may be expended.⁵ A surtax applies to "all transactions occurring in the county which transactions are subject to the state tax imposed on sales, use, services, rentals, admissions, and other transactions by [ch. 212, F.S.], and communications services as defined in ch. 202."⁶ The discretionary sales surtax is based on the tax rate imposed by the county where the taxable goods or services are sold, or are delivered. Discretionary sales surtax rates currently levied vary by county in a range from 0.5 to 2.5 percent.⁷

Remote Sales Tax Collection

As discussed above, sales tax is added to the price of taxable goods and the selling dealer is required to collect the tax from the purchaser at the time of sale.⁸ A dealer then remits the collected taxes to the Department of Revenue (department).⁹

For items sold by an out-of-state dealer and delivered to the in-state purchaser via mail (mailorder sales), states have relied on their use tax. Florida's use tax requires an in-state purchaser to remit to the department the tax owed on their purchase of an untaxed item.¹⁰ However, use tax compliance is notoriously low. Avalara reports that use tax compliance can be as low as 2 percent and is difficult to enforce.¹¹

¹ Section 212.04, F.S.

² Section 212.03, F.S.

³ Section 212.031, F.S.

⁴ See ss. 212.07(2) and 212.06(3)(a), F.S.

⁵ Section 212.055, F.S.

⁶ Section 212.054, F.S.

⁷ Office of Economic and Demographic Research (EDR), The Florida Legislature, *Florida Tax Handbook*, 2020 Local Discretionary Sales Surtax Rates in Florida's Counties, 231-232 (2020), *available at*

http://edr.state.fl.us/content/revenues/reports/tax-handbook/taxhandbook2020.pdf (last visited Jan. 22, 2021). ⁸ Florida Dept. of Revenue, *Florida Sales and Use Tax, available at*

http://floridarevenue.com/taxes/taxesfees/Pages/sales_tax.aspx (last visited Jan. 22, 2021).

⁹ Section 212.15, F.S.

¹⁰ See s. 212.06, F.S.

¹¹ Gail Cole, 5 questions about use tax reporting requirements for non-collecting businesses, avalara.com, Feb. 16, 2018, available at <u>https://www.avalara.com/us/en/blog/2018/02/5-use-tax-reporting-requirements-questions-for-non-collecting-businesses.html</u> (last visited Jan. 22, 2021).

One method of increasing compliance is to require out-of-state dealers to collect the state's sales tax at the time of sale and remit those taxes to the state. However, the U.S. Supreme Court has interpreted the Commerce Clause of the U.S. Constitution to require that a dealer have a "substantial nexus" with the taxing state before the taxing state may require the dealer to collect its sales taxes.¹² For decades, the U.S. Supreme Court has interpreted this substantial nexus require that the dealer have a physical presence (people or property) within the taxing state.¹³ The Court reasoned that it was an undue burden on interstate commerce to allow a taxing state to require an out-of-state dealer located outside of the taxing state to collect tax on behalf of the taxing state.¹⁴

Under the "substantial nexus" and "physical presence" standard, Florida, in 1987, adopted its "mail order sales statute," which defines a mail order sale to be the sale of tangible personal property, ordered from a dealer who receives the order in another state and then causes the property to be transported to a person in Florida.¹⁵ Although the statute describes dealers who "receive [orders] in another state," application of the statute was still limited by the U.S. Supreme Court's physical presence standard.¹⁶ In fact, much of the statute is written to only apply to dealers with a physical presence in Florida.¹⁷

Taxation of Mail Order Sales

Section 212.0596, F.S., establishes when a dealer¹⁸ who makes a mail-order sale is subject to Florida's sales tax. A "mail-order sale" is a sale of tangible personal property, ordered by mail or other means of communication, from a dealer who receives the order in another state of the United States, or in a commonwealth, territory, or other area under the jurisdiction of the United States, and transports the property or causes the property to be transported to a person in Florida.¹⁹

Every dealer as defined in s. 212.06(2)(c), F.S., who makes a mail-order sale is subject to the power of Florida to levy and collect the tax imposed by this ch. 212, F.S., when:

- The dealer is a corporation doing business under the laws of Florida or is a person domiciled in, a resident of, or a citizen of Florida;
- The dealer maintains retail establishments or offices in Florida;
- The dealer has agents in Florida who solicit business or transact business on behalf of the dealer;
- The property was delivered in Florida in fulfillment of a sales contract that was entered into in Florida when a person in Florida accepted an offer by ordering the property;

¹² See Complete Auto Transit, Inc. v. Brady, 430 U.S. 274 (1977).

¹³ National Bellas Hess, Inc., v. Illinois, 386 U.S. 753 (1967); Quill Corporation v. North Dakota, 504 U.S. 298 (1992).

¹⁴ *Quill Corporation v. North Dakota*, at 314-315.

¹⁵ See s. 212.0596(1), F.S.

¹⁶ See p. 3, <u>infra</u>, 'Taxation of Mail Order Sales' for further discussion of what activities subject a dealer to the levy and collection of tax pursuant to ch. 212, F.S.

¹⁷ See s. 212.0596(2)(j), F.S. (requiring dealers to collect tax on mail order sales if the dealer owns real property or tangible personal property that is physically in this state...).

¹⁸ Section 212.06(2)(a), F.S., defines "dealer" as every person, who manufactures or produces tangible personal property for sale at retail; for use, consumption, or distribution; or for storage to be used or consumed in Florida.

¹⁹ Section 212.0596(1), F.S.

- The dealer, by purposefully or systematically exploiting the market provided by Florida by any media-assisted, media-facilitated, or media-solicited means, creates nexus with Florida;
- Through compact or reciprocity with another jurisdiction of the United States, that jurisdiction uses its taxing power and its jurisdiction over the retailer in support of Florida's taxing power;
- The dealer consents, expressly or by implication, to the imposition of the tax imposed by ch. 212, F.S;
- The dealer is subject to service of process under s. 48.181, F.S.;
- The dealer's remote sales are subject to the power of Florida to tax sales or to require the dealer to collect use taxes under a statute or statutes of the United States;
- The dealer owns real property or tangible personal property that is physically in Florida;
- The dealer is a corporation that is a member of an affiliated group of corporations and whose members are eligible to file a consolidated tax return for federal corporate income tax purposes and any parent or subsidiary corporation in the affiliated group has nexus with Florida; or
- The dealer or the dealer's activities have sufficient connection with or relationship to Florida or its residents of some type, other than those described above, to create nexus empowering this state to tax its mail order sales or to require the dealer to collect sales tax or accrue use tax.²⁰

Section 212.0596, F.S., also imposes a duty on dealers to cooperate in the collection of taxes. The department is required to enforce these provisions in other jurisdictions when the other jurisdiction consents. The law specifies that sales tax required under this section is to be collected and any amount unreturned to a purchaser that is not tax but was collected from the purchaser under the representation that it was tax constitute funds of the State of Florida from the moment of collection.²¹

A dealer who makes a mail order sale into this state is exempt from collecting and remitting any local option surtax on the sale.²² The department may establish rules for collecting the use tax from unregistered persons who, but for their remote purchases, would not be required to remit sales or use tax directly to the department.²³

Currently, a purchaser who remits use tax on an item imported into Florida for use or consumption is not required to include in the remittance any local discretionary sales surtax.²⁴

The Wayfair Decision

On June 21, 2018, the U.S. Supreme Court decided *South Dakota v. Wayfair*.²⁵ *Wayfair* involved a new South Dakota sales tax collection statute and Wayfair, Inc., a large online retailer with no physical presence in South Dakota, which sells and ships tangible personal property to customers all over the United States.

²⁰ Section 212.0596(2), F.S.

²¹ Section 212.0596(5), F.S.

²² Section 212.0596(6), F.S.

²³ Section 212.0596(7), F.S.

²⁴ Id.

²⁵ South Dakota v. Wayfair, Inc., 138 S. Ct. 2080 (2018).

The *Wayfair* decision overturned the "physical presence test," thereby expanding the states' abilities to collect sales taxes; however, the foundational constitutional requirement (substantial nexus) remains in place. Thus, the extent of states' authority is largely unknown at this time.

The facts involved in *Wayfair* provide the only situation currently known to satisfy all constitutional requirements for a remote seller without physical presence in the taxing state to collect and remit a states' sales and use tax. For example:

- The South Dakota law only requires remote sellers with \$100,000 of sales or 200 individual transactions into South Dakota to collect tax. The law effectively has a "small seller exception" allowing small retailers—theoretically the ones most burdened by remote sales tax collection—to avoid collection responsibilities.
- The South Dakota law does not apply retroactively.
- South Dakota is a member of the Streamlined Sales and Use Tax Agreement.

State Reactions to Wayfair

After the *Wayfair* decision, 43 states and the District of Columbia enacted laws requiring remote sellers to collect the sales tax, and 38 states and the District of Columbia have enacted laws requiring a marketplace provider/facilitator to collect the sales tax.²⁶

Fees for Emergency Services

Enhanced 911 Fee

The Emergency Communications Number E911 Act established a comprehensive statewide emergency telecommunications number system to provide users of voice communications services within this state rapid direct access to public safety agencies by accessing the telephone number "911." To accomplish this purpose, the Legislature authorized the levy of a reasonable fee on users of voice communications services. The fee is bifurcated by non-prepaid wireless service²⁷ and prepaid wireless service.²⁸

The fee imposed on prepaid wireless services is currently 40 cents and is collected by a seller for remittance to the department. Revenues derived from the fees levied on prepaid wireless services, less the costs of administration, are deposited by the department into the Emergency Communications Number E911 System Fund²⁹ and then distributed to the various counties for specific purposes and costs attributable to providing E911 service.³⁰ In Local Fiscal Year 2019-2020 counties received approximately \$15 million of prepaid wireless services fees.³¹

²⁶ National Conference of State Legislatures, Remote Sales Tax Collection, (March 13, 2020), *available at* <u>https://www.ncsl.org/research/fiscal-policy/e-fairness-legislation-overview.aspx#Marketplace</u> (last visited Jan. 22, 2021).

²⁷ Section 365.172(8), F.S.

²⁸ Section 365.172(9), F.S.

²⁹ Section 365.173(1)(b), F.S.

³⁰ Section 365.173(2), F.S. and s. 365.172(10), F.S.

³¹ EDR, Enhance 911 Fee (Data Source: DMS), County Distributions: LFY 2014-2020 (Oct. 22, 2020), available at <u>http://edr.state.fl.us/Content/local-government/data/data-a-to-z/a-f.cfm</u> (last visited Feb. 15, 2021).

Fees for Waste Tires and Lead-acid Batteries

Waste tires and lead-acid batteries are considered "special wastes" that require special handling and management³² and must be disposed of accordingly.³³ Each new tire sold at retail is subject to a \$1 waste tire fee³⁴ and each new or remanufactured lead-acid battery is subject to a \$1.50 lead-acid battery fee.³⁵

The proceeds from the waste tire fee are deposited into the Solid Waste Management Trust Fund and a portion is used to fund the waste tire abatement program.³⁶ The proceeds from the lead-acid battery fee are deposited into the Water Quality Assurance Trust Fund.³⁷

III. Effect of Proposed Changes:

Taxation of Remote Sales and Marketplace Sales

The bill requires out-of-state retailers and marketplace providers with no physical presence in Florida to collect Florida's sales tax on sales of taxable items delivered to purchasers in Florida if the out-of-state retailer or marketplace provider makes a substantial number of sales into Florida.

Section 1 amends the definition of "retail sale" in s. 212.02, F.S., to include a remote sale and a sale facilitated through a marketplace.

Section 2 amends s. 212.05, F.S., to apply the sales and use tax to remote sales.

Section 3 substantially amends s. 212.0596, F.S. The bill changes the catch line to refer to the taxation of remote sales, removes references or requirements related to a "mail order sale," and provides that a person who makes a substantial number of remote sales is a dealer for purposes of ch. 212, F.S.

The bill defines "substantial number of remote sales" to mean conducting any number of taxable remote sales in an amount exceeding \$100,000 during the previous calendar year.

Section 4 creates s. 212.05965, F.S., which provides for the taxation of marketplace sales.

The bill defines:

- "Marketplace" to mean any physical place or electronic medium through which tangible personal property is offered for sale.
- "Marketplace provider" to mean a person who facilitates a retail sale by a marketplace seller by listing or advertising for sale by the marketplace seller tangible personal property in a marketplace, and who directly, or indirectly through agreements or arrangements with third

³² Section 403.703(40), F.S.

³³ See s. 403.717, F.S., and s. 403.708(12), F.S., encouraging "all persons who sell lead-acid batteries at retail" to "accept used lead-acid batteries as trade-ins for new lead-acid batteries."

³⁴ Section 403.718, F.S.

³⁵ Section 403.7185, F.S.

³⁶ See s. 403.7095, F.S.

³⁷ Section 403.7185, F.S.

parties, collects payment from the customer and transmits all or a part of the payment to the marketplace seller, regardless of whether the marketplace provider receives compensation or other consideration in exchange for its services.

- "Marketplace provider" to exclude: (1) any person who solely provides travel agency services; (2) a delivery network company, unless the delivery network company is a registered dealer that notifies all local merchants that sell through the delivery company's website or mobile application that the delivery network company must remit taxes in the same way as a marketplace provider; or (3) a payment processor business whose sole activity with respect to marketplace sales is to handle payment transactions between two parties.
- "Marketplace seller" to mean a person who has an agreement with a marketplace provider and who makes retail sales of tangible personal property through a marketplace owned, operated, or controlled by the marketplace provider.

Marketplace providers with a physical presence in Florida, or those making or facilitating a substantial number of remote sales into this state, are subject to the requirements imposed on dealers by ch. 212, F.S., for registration and for the collection and remittance of taxes. A marketplace provider must certify to its marketplace sellers that it will collect and remit the tax to the department.

A marketplace seller may not collect and remit sales tax when the marketplace provider certifies that it will collect and remit the tax. A marketplace seller must exclude sales made through the marketplace from the marketplace seller's tax return. A marketplace seller with a physical presence in Florida, or that makes a substantial number of remote sales must register, collect, and remit sales tax on taxable sales made outside of the marketplace.

A marketplace provider must allow the department to examine and audit its books and records. If the department audits a marketplace provider, the department may not propose a tax assessment on the marketplace seller for the same retail sales unless the marketplace seller provides incorrect or incomplete information to the marketplace provider.

The marketplace provider is relieved of liability for the tax, and the marketplace seller or customer is liable for the tax imposed under this chapter if the marketplace provider demonstrates that it made a reasonable effort to obtain accurate information related to the retail sales facilitated through the marketplace from the marketplace seller, but the failure to collect and pay the correct amount of tax imposed under this chapter was due to incorrect or incomplete information provided by the marketplace seller to the marketplace provider.

The bill defines:

- "Delivery network company" as a person who maintains a website or mobile application used to facilitate delivery services, the sale of local products, or both.
- "Delivery network courier" as an individual who provides delivery services through a delivery network company website or mobile application using a personal means of transportation, such as a motor vehicle as defined in s. 320.01(1), F.S., bicycle, scooter, or other similar means of transportation; using public transportation; or by walking.
- "Delivery services" as the pickup and delivery by a delivery network courier of one or more local products from a local merchant to a customer, which may include, the selection, collection, and purchase of the local product in connection with the delivery. The term does

not include any delivery requiring more than 75 miles of travel from the local merchant to the customer.

- "Local merchant" as a kitchen, restaurant, or a third-party merchant, including a grocery store, retail store, convenience store, or business of another type, which is not under common ownership or control of the delivery network company.
- "Local product" as any tangible personal property, including food, but excluding freight, mail, or a package to which postage has been affixed.

Section 5, effective April 1, 2022, amends s. 212.05965, F.S., to allow a marketplace provider and a qualifying marketplace seller to agree contractually to have the marketplace seller collect and remit the taxes for sales on the marketplace. To qualify for this treatment a marketplace seller must have annual U.S. gross sales of more than \$1 billion, including the gross sales of any related entities, and in the case of franchised entities, including the combined sales of all franchisees of a single franchisor.

The bill also requires, effective April 1, 2022, a marketplace provider, at the time of sale, to collect and remit the prepaid wireless E911 fee,³⁸ the waste tire fee,³⁹ and the lead-acid battery fee, on applicable sales.⁴⁰

Section 6 amends s. 212.06, F.S., to specify that the term "dealer" includes a retailer who transacts a remote sale or who is a marketplace provider.

Section 7 amends s. 212.12, F.S., to (1) remove the authority given to the executive director of the department to negotiate a collection allowance with a dealer who makes mail order sales and (2) delete language that kept dealers who made mail order sales from participating in the state's 2.5 percent collection allowance.

Section 8 makes conforming changes to s. 212.18 F.S., to change the term "mail order sale" to "remote sale."

Section 9 amends s. 212.20(4), F.S., to include sales taxes collected as provided in s. 212.05965, F.S., as a tax for which if found unconstitutional requires the department to issue a refund to any person who paid such tax in the amount of tax paid.

Section 10 amends s. 213.27(5), F.S., to clarify that s. 213.27(5), F.S., relating to the departments authorization to conduct audits, applies to a person making or facilitating remote sales under s. 212.0596, F.S. or s. 212.05965, F.S.

Section 11 provides that this act first applies to remote sales made or facilitated on or after July 1, 2021, by a person who made or facilitated a substantial number of remote sales in calendar year 2020.

³⁸ Section 365.172, F.S.

³⁹ Section 403.718, F.S.

⁴⁰ Section 403.7185, F.S.

Section 12 grants relief of liability for tax, penalty, and interest to the following persons upon registration with the department: any person who conducted remote sales prior to the effective date of the bill, regardless of that person being found to have had a physical presence in this state; a marketplace seller for those sales made before the effective date of the bill; and a marketplace provider with a physical presence in this state is relieved of liability on those sales the marketplace provider facilitated on behalf of marketplace sellers.

This relief does not establish a right to a refund of taxes already paid.

Section 13 authorizes the department to adopt emergency rules to implement the bill. The emergency rulemaking grant is authorized upon the act becoming a law, and expires July 1, 2022.

Section 14 provides that, if any provision of the bill is found to be invalid, the invalidity does not affect other provisions or applications of the act which can be given effect without the invalid provision or application and, to this end, the provisions of this act are severable.

Section 15 provides that this section take effect upon becoming a law, and except as otherwise provided, the bill takes effect July 1, 2021.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

Not applicable. The bill does not require counties and municipalities to spend funds, limit their ability to raise revenue, or reduce the percentage of a state tax shared with them. Therefore, the mandates provision does not apply.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

Article VII, s. 19 of the Florida Constitution requires new or increased taxes or fees to be passed by a two-thirds vote of the membership of each house of the Legislature in a separate bill that contains no other subject.

Since 1990, Florida has required dealers who transact mail-order sales to collect Florida's tax when the activities of the dealer have sufficient connection with this state to create nexus under the U.S. Commerce Clause.⁴¹

⁴¹ Section 212.0596(2)(1), F.S.

The bill neither imposes a tax where none was due before, nor does it increase the amount of a current state tax. Rather, the bill updates Florida's mail-order statute to align with U.S. Commerce Clause limitations, as redefined by the U.S. Supreme Court in *Wayfair*. As such, the bill does not appear to implicate the requirements of Article VII, s. 19 of the Florida Constitution.

E. Other Constitutional Issues:

The facts involved in *Wayfair* provide the only situation currently known to satisfy all constitutional requirements for states to require an out-of-state retailer to collect and remit a state's sales and use tax. The U.S. Supreme Court did not decide the constitutionality of marketplace providers to collect and remit a state's sales and use tax on behalf of retailers who sell on a marketplace.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

The Revenue Estimating Conference (REC) determined the bill will:

- Increase General Revenue Fund receipts by \$973.6 million in Fiscal Year 2021-2022 and by \$1.08 billion each year thereafter.
- Increase state trust fund receipts by \$0.3 million in Fiscal Year 2021-2022 and by \$3.3 million each year thereafter.
- Increase local government revenues by \$229.5 million in Fiscal Year 2021-2022 and by \$253.7 million each year thereafter.

Staff estimates that the provisions of the bill that relieve certain persons of liability for tax, penalty, and interest if they engaged in remote sales prior to July 1, 2021, will reduce the General Revenue Fund and local government revenue estimates by an indeterminate amount.

B. Private Sector Impact:

More remote sellers and marketplace providers will have to collect and remit Florida's sales tax, and consequently the bill reduces the burden on purchasers to remit use tax on such sales.

C. Government Sector Impact:

None.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 212.02, 212.05, 212.0596, 212.06, 212.12, 212.18, 212.20, and 213.27.

This bill creates section 212.05965 of the Florida Statutes.

IX. Additional Information:

Α. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Finance and Tax on February 18, 2021:

The CS:

- Grants relief of liability for tax, penalty, and interest to Florida customers, out-of-• state dealers, and marketplaces on remote sales that occurred prior to the effective date of this bill.
- Retains a provision of current law allowing the department authority to waive the • local option surtax on Floridians' purchases of items in another state that they transport into this state.
- Clarifies that marketplace providers must collect tax on sales made on behalf of marketplace sellers regardless of how much of the sale proceeds are transferred back to the marketplace seller.
- Effective April 1, 2022: •
 - Requires a marketplace provider to collect and remit the E911 fee, waste tire fee, 0 and lead-acid battery fee.
 - Authorizes a marketplace provider and large retailer to agree to have the large 0 retailer collect and remit the tax on sales made on a marketplace. A large retailer is one that has gross U.S. sales of more than \$1 billion. The retailer must be registered with this state and notify the department that the retailer will collect and remit all taxes and fees.
- B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

300242

LEGISLATIVE ACTION

Senate

House

The Committee on Appropriations (Gruters) recommended the following:

Senate Amendment (with title amendment)

Delete lines 590 - 1024

and insert:

(4)

1

2 3

4

5

6 7

8 9

10

Section 3. Paragraph (c) of subsection (4) of section 212.054, Florida Statutes, is amended to read:

212.054 Discretionary sales surtax; limitations, administration, and collection.-

(c)1. Any dealer located in a county that does not impose a

300242

11 discretionary sales surtax, as well as a marketplace provider 12 located outside of this state which makes or facilitates a substantial number of remote sales or a person located outside 13 14 this state who is required to report remote sales, but who collects the surtax due to sales of tangible personal property 15 16 or services delivered to a county imposing a surtax outside the 17 county shall remit monthly the proceeds of the surtax to the 18 department to be deposited into an account in the Discretionary 19 Sales Surtax Clearing Trust Fund which is separate from the county surtax collection accounts. The department shall 20 21 distribute funds in this account using a distribution factor 22 determined for each county that levies a surtax and multiplied 23 by the amount of funds in the account and available for 24 distribution. The distribution factor for each county equals the 25 product of: 26 a. The county's latest official population determined 27 pursuant to s. 186.901; b. The county's rate of surtax; and 28 29 c. The number of months the county has levied a surtax 30 during the most recent distribution period; 31 32 divided by the sum of all such products of the counties levying 33 the surtax during the most recent distribution period. 34 2. The department shall compute distribution factors for 35 eligible counties once each quarter and make appropriate 36 quarterly distributions. 37 3. A county that fails to timely provide the information 38 required by this section to the department authorizes the 39 department, by such action, to use the best information

576-02326B-21

COMMITTEE AMENDMENT

Florida Senate - 2021 Bill No. CS for SB 50

300242

40	available to it in distributing surtax revenues to the county.
41	If this information is unavailable to the department, the
42	department may partially or entirely disqualify the county from
43	receiving surtax revenues under this paragraph. A county that
44	fails to provide timely information waives its right to
45	challenge the department's determination of the county's share,
46	if any, of revenues provided under this paragraph.
47	Section 4. Section 212.0596, Florida Statutes, is amended
48	to read:
49	(Substantial rewording of section. See
50	<u>s. 212.0596, F.S., for present text.)</u>
51	212.0596 Taxation of remote sales
52	(1) As used in this chapter, the term:
53	(a) "Remote sale" means a retail sale of tangible personal
54	property ordered by mail, telephone, the Internet, or other
55	means of communication from a person who receives the order
56	outside of this state and transports the property or causes the
57	property to be transported from any jurisdiction, including this
58	state, to a location in this state. For purposes of this
59	paragraph, tangible personal property delivered to a location
60	within this state is presumed to be used, consumed, distributed,
61	or stored to be used or consumed in this state.
62	(b) "Substantial number of remote sales" means any number
63	of taxable remote sales in the previous calendar year in which
64	the sum of the sales prices, as defined in s. 212.02(16),
65	<u>exceeded \$100,000.</u>
66	(2) Every person making a substantial number of remote
67	sales is a dealer for purposes of this chapter.
68	(3) The department may establish by rule procedures for

576-02326B-21

300242

69	collecting the use tax from unregistered persons who but for
70	their remote purchases would not be required to remit sales or
71	use tax directly to the department. The procedures may provide
72	for waiver of registration, provisions for irregular remittance
73	of tax, elimination of the collection allowance, and
74	nonapplication of local option surtaxes.
75	(4) A marketplace provider that makes or facilitates a
76	substantial number of remote sales or a person who is required
77	to report remote sales is required to collect surtax when the
78	taxable item of tangible personal property is delivered within a
79	county imposing a surtax as provided in s. 212.054(3)(a).
80	Section 5. Section 212.05965, Florida Statutes, is created
81	to read:
82	212.05965 Taxation of marketplace sales
83	(1) As used in this chapter, the term:
84	(a) "Marketplace" means any physical place or electronic
85	medium through which tangible personal property is offered for
86	sale.
87	(b) "Marketplace provider" means a person who facilitates a
88	retail sale by a marketplace seller by listing or advertising
89	for sale by the marketplace seller tangible personal property in
90	a marketplace and who directly, or indirectly through agreements
91	or arrangements with third parties, collects payment from the
92	customer and transmits all or part of the payment to the
93	marketplace seller, regardless of whether the marketplace
94	provider receives compensation or other consideration in
95	exchange for its services.
96	1. The term does not include a person who solely provides
97	travel agency services. As used in this subparagraph, the term

300242

98 "travel agency services" means arranging, booking, or otherwise 99 facilitating for a commission, fee, or other consideration vacation or travel packages, rental cars, or other travel 100 101 reservations; tickets for domestic or foreign travel by air, 102 rail, ship, bus, or other mode of transportation; or hotel or 103 other lodging accommodations. 104 2. The term does not include a person who is a delivery 105 network company unless the delivery network company is a 106 registered dealer for purposes of this chapter and the delivery 107 network company notifies all local merchants that sell through 108 the delivery network company's website or mobile application 109 that the delivery network company is subject to the requirements 110 of a marketplace provider under this section. As used in this 111 subparagraph, the term: 112 a. "Delivery network company" means a person who maintains 113 a website or mobile application used to facilitate delivery services, the sale of local products, or both. 114 115 b. "Delivery network courier" means a person who provides delivery services through a delivery network company website or 116 117 mobile application using a personal means of transportation, such as a motor vehicle as defined in s. 320.01(1), bicycle, 118 119 scooter, or other similar means of transportation; using public 120 transportation; or by walking. 121 c. "Delivery services" means the pickup and delivery by a 122 delivery network courier of one or more local products from a local merchant to a customer, which may include the selection, 123 124 collection, and purchase of the local product in connection with 125 the delivery. The term does not include any delivery requiring 126 more than 75 miles of travel from the local merchant to the

576-02326B-21

300242

127	customer.
128	d. "Local merchant" means a kitchen, a restaurant, or a
129	third-party merchant, including a grocery store, retail store,
130	convenience store, or business of another type, which is not
131	under common ownership or control of the delivery network
132	company.
133	e. "Local product" means any tangible personal property,
134	including food, but excluding freight, mail, or a package to
135	which postage has been affixed.
136	3. The term does not include a payment processor business
137	that is appointed to handle payment transactions from various
138	channels, such as charge cards, credit cards, or debit cards,
139	and whose sole activity with respect to marketplace sales is to
140	handle payment transactions between two parties.
141	(c) "Marketplace seller" means a person who has an
142	agreement with a marketplace provider and who makes retail sales
143	of tangible personal property through a marketplace owned,
144	operated, or controlled by the marketplace provider.
145	(2) A marketplace provider who has a physical presence in
146	this state or who is making or facilitating through a
147	marketplace a substantial number of remote sales as defined in
148	s. 212.0596(1) is a dealer for purposes of this chapter.
149	(3) A marketplace provider shall certify to its marketplace
150	sellers that it will collect and remit the tax imposed under
151	this chapter on taxable retail sales made through the
152	marketplace. Such certification may be included in the agreement
153	between the marketplace provider and the marketplace seller.
154	(4)(a) A marketplace seller may not collect and remit the
155	tax under this chapter on a taxable retail sale when the sale is

300242

156 made through the marketplace and the marketplace provider certifies, as required under subsection (3), that it will 157 158 collect and remit such tax. A marketplace seller shall exclude 159 such sales made through the marketplace from the marketplace 160 seller's tax return under s. 212.11. 161 (b)1. A marketplace seller who has a physical presence in this state shall register and shall collect and remit the tax 162 163 imposed under this chapter on all taxable retail sales made 164 outside of the marketplace. 165 2. A marketplace seller making a substantial number of 166 remote sales as defined in s. 212.0596(1) shall register and 167 shall collect and remit the tax imposed under this chapter on 168 all taxable retail sales made outside of the marketplace. For 169 the purposes of determining whether a marketplace seller made a 170 substantial number of remote sales, the marketplace seller shall 171 consider only those sales made outside of a marketplace. (5) (a) A marketplace provider shall allow the department to 172 173 examine and audit its books and records pursuant to s. 212.13. 174 For retail sales facilitated through a marketplace, the 175 department may not examine or audit the books and records of 176 marketplace sellers, nor may the department assess marketplace 177 sellers except to the extent that the marketplace provider seeks 178 relief under paragraph (b). The department may examine, audit, 179 and assess a marketplace seller for retail sales made outside of 180 a marketplace under paragraph (4)(b). This paragraph does not 181 provide relief to a marketplace seller who is under audit; has 182 been issued a bill, notice, or demand for payment; or is under 183 an administrative or judicial proceeding before July 1, 2021. 184 (b) The marketplace provider is relieved of liability for

Page 7 of 26



185	the tax on the retail sale and the marketplace seller or
186	customer is liable for the tax imposed under this chapter if the
187	marketplace provider demonstrates to the department's
188	satisfaction that the marketplace provider made a reasonable
189	effort to obtain accurate information related to the retail
190	sales facilitated through the marketplace from the marketplace
191	seller, but that the failure to collect and pay the correct
192	amount of tax imposed under this chapter was due to the
193	provision of incorrect or incomplete information to the
194	marketplace provider by the marketplace seller. This paragraph
195	does not apply to a retail sale for which the marketplace
196	provider is the seller if the marketplace provider and the
197	marketplace seller are related parties or if transactions
198	between a marketplace seller and marketplace buyer are not
199	conducted at arm's length.
200	(6) For purposes of registration pursuant to s. 212.18, a
201	marketplace is deemed a separate place of business.
202	(7) A marketplace provider and a marketplace seller may
203	agree by contract or otherwise that if a marketplace provider
204	pays the tax imposed under this chapter on a retail sale
205	facilitated through a marketplace for a marketplace seller as a
206	result of an audit or otherwise, the marketplace provider has
207	the right to recover such tax and any associated interest and
208	penalties from the marketplace seller.
209	(8) This section may not be construed to authorize the
210	state to collect sales tax from both the marketplace provider
211	and the marketplace seller on the same retail sale.
212	(9) Chapter 213 applies to the administration of this
213	section to the extent that chapter does not conflict with this

300242

214	section.
215	Section 6. Effective April 1, 2022, subsections (10) and
216	(11) are added to section 212.05965, Florida Statutes, as
217	created by this act, to read:
218	212.05965 Taxation of marketplace sales
219	(10) Notwithstanding any other law, the marketplace
220	provider is also responsible for collecting and remitting any
221	prepaid wireless E911 fee under s. 365.172, waste tire fee under
222	s. 403.718, and lead-acid battery fee under s. 403.7185 at the
223	time of sale for taxable retail sales made through its
224	marketplace.
225	(11) The marketplace provider and the marketplace seller
226	may contractually agree to have the marketplace seller collect
227	and remit all applicable taxes and fees if the marketplace
228	seller:
229	(a) Has annual U.S. gross sales of more than \$1 billion,
230	including the gross sales of any related entities, and in the
231	case of franchised entities, including the combined sales of all
232	franchisees of a single franchisor;
233	(b) Provides evidence to the marketplace provider that it
234	is registered under s. 212.18; and
235	(c) Notifies the department in a manner prescribed by the
236	department that the marketplace seller will collect and remit
237	all applicable taxes and fees on its sales through the
238	marketplace and is liable for failure to collect or remit
239	applicable taxes and fees on its sales.
240	Section 7. Paragraph (c) of subsection (2) and paragraph
241	(a) of subsection (5) of section 212.06, Florida Statutes, are
242	amended to read:

243



212.06 Sales, storage, use tax; collectible from dealers; "dealer" defined; dealers to collect from purchasers; 244 legislative intent as to scope of tax.-245 246 (2)247 (c) The term "dealer" is further defined to mean every 248 person, as used in this chapter, who sells at retail or who 249 offers for sale at retail, or who has in his or her possession 250 for sale at retail; or for use, consumption, or distribution; or 251 for storage to be used or consumed in this state, tangible 252 personal property as defined herein, including a retailer who 253 transacts a substantial number of remote sales or a person who 254 is a marketplace provider making or facilitating a substantial 255 number of remote sales mail order sale. 256 (5) (a)1. Except as provided in subparagraph 2., it is not 257 the intention of this chapter to levy a tax upon tangible 258 personal property imported, produced, or manufactured in this 259 state for export, provided that tangible personal property may 260 not be considered as being imported, produced, or manufactured 261 for export unless the importer, producer, or manufacturer 262 delivers the same to a licensed exporter for exporting or to a 263 common carrier for shipment outside the state or mails the same 264 by United States mail to a destination outside the state; or, in 265 the case of aircraft being exported under their own power to a 266 destination outside the continental limits of the United States, 267 by submission to the department of a duly signed and validated 268 United States customs declaration, showing the departure of the 269 aircraft from the continental United States; and further with 270 respect to aircraft, the canceled United States registry of said aircraft; or in the case of parts and equipment installed on 271



272 aircraft of foreign registry, by submission to the department of 273 documentation, the extent of which shall be provided by rule, 274 showing the departure of the aircraft from the continental 275 United States; nor is it the intention of this chapter to levy a 276 tax on any sale which the state is prohibited from taxing under 277 the Constitution or laws of the United States. Every retail sale 278 made to a person physically present at the time of sale shall be 279 presumed to have been delivered in this state.

280 2.a. Notwithstanding subparagraph 1., a tax is levied on 281 each sale of tangible personal property to be transported to a cooperating state as defined in sub-subparagraph c., at the rate 282 283 specified in sub-subparagraph d. However, a Florida dealer will 284 be relieved from the requirements of collecting taxes pursuant 285 to this subparagraph if the Florida dealer obtains from the 286 purchaser an affidavit setting forth the purchaser's name, 287 address, state taxpayer identification number, and a statement 288 that the purchaser is aware of his or her state's use tax laws, 289 is a registered dealer in Florida or another state, or is 290 purchasing the tangible personal property for resale or is 291 otherwise not required to pay the tax on the transaction. The 292 department may, by rule, provide a form to be used for the 293 purposes set forth herein.

294 b. For purposes of this subparagraph, "a cooperating state" 295 is one determined by the executive director of the department to 296 cooperate satisfactorily with this state in collecting taxes on 297 <u>remote mail order</u> sales. No state shall be so determined unless 298 it meets all the following minimum requirements:

(I) It levies and collects taxes on <u>remote</u> mail order sales of property transported from that state to persons in this

299

300

307

308

309

310

313

314



301 state, as described in s. 212.0596, upon request of the 302 department.

303 (II) The tax so collected shall be at the rate specified in 304 s. 212.05, not including any local option or tourist or 305 convention development taxes collected pursuant to s. 125.0104 306 or this chapter.

(III) Such state agrees to remit to the department all taxes so collected no later than 30 days from the last day of the calendar quarter following their collection.

(IV) Such state authorizes the department to audit dealers 311 within its jurisdiction who make remote mail order sales that 312 are the subject of s. 212.0596, or makes arrangements deemed adequate by the department for auditing them with its own personnel.

315 (V) Such state agrees to provide to the department records 316 obtained by it from retailers or dealers in such state showing 317 delivery of tangible personal property into this state upon 318 which no sales or use tax has been paid in a manner similar to 319 that provided in sub-subparagraph g.

320 c. For purposes of this subparagraph, "sales of tangible personal property to be transported to a cooperating state" 321 322 means remote mail order sales to a person who is in the 323 cooperating state at the time the order is executed, from a 324 dealer who receives that order in this state.

325 d. The tax levied by sub-subparagraph a. shall be at the 326 rate at which such a sale would have been taxed pursuant to the 327 cooperating state's tax laws if consummated in the cooperating 328 state by a dealer and a purchaser, both of whom were physically 329 present in that state at the time of the sale.

Page 12 of 26

340

342

343



330 e. The tax levied by sub-subparagraph a., when collected, 331 shall be held in the State Treasury in trust for the benefit of 332 the cooperating state and shall be paid to it at a time agreed 333 upon between the department, acting for this state, and the 334 cooperating state or the department or agency designated by it 335 to act for it; however, such payment shall in no event be made 336 later than 30 days from the last day of the calendar quarter after the tax was collected. Funds held in trust for the benefit 337 338 of a cooperating state shall not be subject to the service 339 charges imposed by s. 215.20.

f. The department is authorized to perform such acts and to 341 provide such cooperation to a cooperating state with reference to the tax levied by sub-subparagraph a. as is required of the cooperating state by sub-subparagraph b.

344 g. In furtherance of this act, dealers selling tangible 345 personal property for delivery in another state shall make 346 available to the department, upon request of the department, 347 records of all tangible personal property so sold. Such records 348 shall include a description of the property, the name and 349 address of the purchaser, the name and address of the person to 350 whom the property was sent, the purchase price of the property, 351 information regarding whether sales tax was paid in this state 352 on the purchase price, and such other information as the 353 department may by rule prescribe.

354 Section 8. Paragraph (b) of subsection (1) of section 355 212.07, Florida Statutes, is amended to read:

356 212.07 Sales, storage, use tax; tax added to purchase 357 price; dealer not to absorb; liability of purchasers who cannot 358 prove payment of the tax; penalties; general exemptions.-

300242

359 (1) 360 (b) A resale must be in strict compliance with s. 212.18 361 and the rules and regulations adopted thereunder. A dealer who 362 makes a sale for resale that is not in strict compliance with s. 363 212.18 and the rules and regulations adopted thereunder is 364 liable for and must pay the tax. A dealer who makes a sale for 365 resale shall document the exempt nature of the transaction, as 366 established by rules adopted by the department, by retaining a 367 copy of the purchaser's resale certificate. In lieu of 368 maintaining a copy of the certificate, a dealer may document, 369 before the time of sale, an authorization number provided 370 telephonically or electronically by the department, or by such 371 other means established by rule of the department. The dealer 372 may rely on a resale certificate issued pursuant to s. 373 212.18(3)(e) s. 212.18(3)(d), valid at the time of receipt from 374 the purchaser, without seeking annual verification of the resale 375 certificate if the dealer makes recurring sales to a purchaser 376 in the normal course of business on a continual basis. For 377 purposes of this paragraph, "recurring sales to a purchaser in 378 the normal course of business" refers to a sale in which the 379 dealer extends credit to the purchaser and records the debt as 380 an account receivable, or in which the dealer sells to a 381 purchaser who has an established cash or C.O.D. account, similar 382 to an open credit account. For purposes of this paragraph, 383 purchases are made from a selling dealer on a continual basis if 384 the selling dealer makes, in the normal course of business, 385 sales to the purchaser at least once in every 12-month period. A 386 dealer may, through the informal protest provided for in s. 387 213.21 and the rules of the department, provide the department

COMMITTEE AMENDMENT

Florida Senate - 2021 Bill No. CS for SB 50

300242

388 with evidence of the exempt status of a sale. Consumer 389 certificates of exemption executed by those exempt entities that were registered with the department at the time of sale, resale 390 391 certificates provided by purchasers who were active dealers at 392 the time of sale, and verification by the department of a 393 purchaser's active dealer status at the time of sale in lieu of 394 a resale certificate shall be accepted by the department when 395 submitted during the protest period, but may not be accepted in 396 any proceeding under chapter 120 or any circuit court action 397 instituted under chapter 72. 398 Section 9. Paragraphs (f) is added to subsection (4) of 399 section 212.11, Florida Statutes, to read: 400 212.11 Tax returns and regulations.-401 (4) 402 (f) A marketplace provider that makes or facilitates a 403 substantial number of remote sales or a person who is required 404 to report remote sales shall file returns and pay taxes by 405 electronic means under s. 213.755. 406 Section 10. Paragraph (a) of subsection (1) and paragraph 407 (a) of subsection (5) of section 212.12, Florida Statutes, are 408 amended to read: 409 212.12 Dealer's credit for collecting tax; penalties for 410 noncompliance; powers of Department of Revenue in dealing with 411 delinquents; brackets applicable to taxable transactions; 412 records required.-413 (1) (a) 1. Notwithstanding any other law and for the purpose

414 of compensating persons granting licenses for and the lessors of 415 real and personal property taxed hereunder, for the purpose of 416 compensating dealers in tangible personal property, for the



417 purpose of compensating dealers providing communication services 418 and taxable services, for the purpose of compensating owners of 419 places where admissions are collected, and for the purpose of 420 compensating remitters of any taxes or fees reported on the same 421 documents utilized for the sales and use tax, as compensation 422 for the keeping of prescribed records, filing timely tax 423 returns, and the proper accounting and remitting of taxes by them, such seller, person, lessor, dealer, owner, and remitter 424 (except dealers who make mail order sales) who files the return 425 426 required pursuant to s. 212.11 only by electronic means and who 427 pays the amount due on such return only by electronic means 428 shall be allowed 2.5 percent of the amount of the tax due, 429 accounted for, and remitted to the department in the form of a 430 deduction. However, if the amount of the tax due and remitted to 431 the department by electronic means for the reporting period 432 exceeds \$1,200, an allowance is not allowed for all amounts in 433 excess of \$1,200. For purposes of this paragraph subparagraph, 434 the term "electronic means" has the same meaning as provided in 435 s. 213.755(2)(c).

436 2. The executive director of the department is authorized 437 to negotiate a collection allowance, pursuant to rules 438 promulgated by the department, with a dealer who makes mail 439 order sales. The rules of the department shall provide 440 guidelines for establishing the collection allowance based upon 441 the dealer's estimated costs of collecting the tax, the volume 442 and value of the dealer's mail order sales to purchasers in this 443 state, and the administrative and legal costs and likelihood of 444 achieving collection of the tax absent the cooperation of the 445 dealer. However, in no event shall the collection allowance

Page 16 of 26



446 negotiated by the executive director exceed 10 percent of the 447 tax remitted for a reporting period.

(5) (a) The department is authorized to audit or inspect the 448 449 records and accounts of dealers defined herein, including audits 450 or inspections of dealers who make remote mail order sales to 451 the extent permitted by another state, and to correct by credit any overpayment of tax, and, in the event of a deficiency, an 452 453 assessment shall be made and collected. No administrative 454 finding of fact is necessary prior to the assessment of any tax 455 deficiency.

Section 11. Present paragraphs (c) through (f) of subsection (3) of section 212.18, Florida Statutes, are redesignated as paragraphs (d) through (g), respectively, a new paragraph (c) is added to that subsection, and present paragraph (f) of that subsection is amended, to read:

212.18 Administration of law; registration of dealers; rules.-

(3)

456

457

458

459

460

461

462

463

464

465

466

467

468 469

470

471

472

(c) A marketplace provider that makes or facilitates a substantial number of remote sales or a person who is required to report remote sales must file with the department an application for a certificate of registration electronically.

(g) (f) As used in this paragraph, the term "exhibitor" means a person who enters into an agreement authorizing the display of tangible personal property or services at a convention or a trade show. The following provisions apply to the registration of exhibitors as dealers under this chapter:

473 1. An exhibitor whose agreement prohibits the sale of474 tangible personal property or services subject to the tax

475



imposed in this chapter is not required to register as a dealer.

476 2. An exhibitor whose agreement provides for the sale at 477 wholesale only of tangible personal property or services subject 478 to the tax imposed by this chapter must obtain a resale 479 certificate from the purchasing dealer but is not required to 480 register as a dealer. 481 3. An exhibitor whose agreement authorizes the retail sale 482 of tangible personal property or services subject to the tax 483 imposed by this chapter must register as a dealer and collect 484 the tax on such sales. 485 4. An exhibitor who makes a remote mail order sale pursuant 486 to s. 212.0596 must register as a dealer. 487 488 A person who conducts a convention or a trade show must make his 489 or her exhibitor's agreements available to the department for 490 inspection and copying. Section 12. Subsection (4) of section 212.20, Florida 491 492 Statutes, is amended to read: 493 212.20 Funds collected, disposition; additional powers of 494 department; operational expense; refund of taxes adjudicated 495 unconstitutionally collected.-496 (4) When there has been a final adjudication that any tax 497 pursuant to s. 212.0596 or s. 212.05965 was levied, collected, 498 or both, contrary to the Constitution of the United States or 499 the State Constitution, the department shall, in accordance with 500 rules, determine, based upon claims for refund and other 501 evidence and information, who paid such tax or taxes, and refund 502 to each such person the amount of tax paid. For purposes of this subsection, a "final adjudication" is a decision of a court of 503

Page 18 of 26

COMMITTEE AMENDMENT

Florida Senate - 2021 Bill No. CS for SB 50

509

510



504 competent jurisdiction from which no appeal can be taken or from 505 which the official or officials of this state with authority to 506 make such decisions has or have decided not to appeal.

507 Section 13. Subsection (5) of section 213.27, Florida 508 Statutes, is amended to read:

213.27 Contracts with debt collection agencies and certain vendors.-

511 (5) The department may, for the purpose of ascertaining the amount of or collecting any taxes due from a person making or 512 513 facilitating remote sales under s. 212.0596 or s. 212.05965 514 doing mail order business in this state, contract with any 515 auditing agency doing business within or without this state for 516 the purpose of conducting an audit of such person mail order 517 business; however, such audit agency may not conduct an audit on 518 behalf of the department of any person domiciled in this state, 519 person registered for sales and use tax purposes in this state, 520 or corporation filing a Florida corporate tax return, if any 521 such person or corporation objects to such audit in writing to 522 the department and the auditing agency. The department shall 523 notify the taxpayer by mail at least 30 days before the 524 department assigns the collection of such taxes.

525 Section 14. For the purpose of incorporating the amendment 526 made by this act to section 212.054, Florida Statutes, in 527 references thereto, paragraph (c) of subsection (2), paragraph 528 (c) of subsection (3), paragraph (c) of subsection (8), and 529 paragraph (c) of subsection (9) of section 212.055, Florida 530 Statutes, are reenacted to read:

531 212.055 Discretionary sales surtaxes; legislative intent; 532 authorization and use of proceeds.—It is the legislative intent



533 that any authorization for imposition of a discretionary sales 534 surtax shall be published in the Florida Statutes as a 535 subsection of this section, irrespective of the duration of the 536 levy. Each enactment shall specify the types of counties 537 authorized to levy; the rate or rates which may be imposed; the 538 maximum length of time the surtax may be imposed, if any; the 539 procedure which must be followed to secure voter approval, if 540 required; the purpose for which the proceeds may be expended; 541 and such other requirements as the Legislature may provide. 542 Taxable transactions and administrative procedures shall be as 543 provided in s. 212.054.

544

545

546

547

548

552

554

558

(2) LOCAL GOVERNMENT INFRASTRUCTURE SURTAX.-

(c) Pursuant to s. 212.054(4), the proceeds of the surtax levied under this subsection shall be distributed to the county and the municipalities within such county in which the surtax was collected, according to:

549 1. An interlocal agreement between the county governing 550 authority and the governing bodies of the municipalities 551 representing a majority of the county's municipal population, which agreement may include a school district with the consent 553 of the county governing authority and the governing bodies of the municipalities representing a majority of the county's 555 municipal population; or

556 2. If there is no interlocal agreement, according to the 557 formula provided in s. 218.62.

559 Any change in the distribution formula must take effect on the 560 first day of any month that begins at least 60 days after written notification of that change has been made to the 561



562 department.

563

575

576

577

582

(3) SMALL COUNTY SURTAX.-

(c) Pursuant to s. 212.054(4), the proceeds of the surtax levied under this subsection shall be distributed to the county and the municipalities within the county in which the surtax was collected, according to:

568 1. An interlocal agreement between the county governing authority and the governing bodies of the municipalities 570 representing a majority of the county's municipal population, 571 which agreement may include a school district with the consent 572 of the county governing authority and the governing bodies of 573 the municipalities representing a majority of the county's 574 municipal population; or

2. If there is no interlocal agreement, according to the formula provided in s. 218.62.

578 Any change in the distribution formula shall take effect on the 579 first day of any month that begins at least 60 days after 580 written notification of that change has been made to the 581 department.

(8) EMERGENCY FIRE RESCUE SERVICES AND FACILITIES SURTAX.-

583 (c) Pursuant to s. 212.054(4), the proceeds of the 584 discretionary sales surtax collected under this subsection, less 585 an administrative fee that may be retained by the Department of 586 Revenue, shall be distributed by the department to the county. 587 The county shall distribute the proceeds it receives from the 588 department to each local government entity providing emergency 589 fire rescue services in the county. The surtax proceeds, less an 590 administrative fee not to exceed 2 percent of the surtax



591 collected, shall be distributed by the county based on each 592 entity's average annual expenditures for fire control and emergency fire rescue services in the 5 fiscal years preceding 593 594 the fiscal year in which the surtax takes effect in proportion 595 to the average annual total of the expenditures for such 596 entities in the 5 fiscal years preceding the fiscal year in 597 which the surtax takes effect. The county shall revise the 598 distribution proportions to reflect a change in the service area 599 of an entity receiving a distribution of the surtax proceeds. If 600 an entity declines its share of surtax revenue, such revenue 601 shall be redistributed proportionally to the entities that are 602 participating in the sharing of such revenue based on each 603 participating entity's average annual expenditures for fire 604 control and emergency fire rescue services in the preceding 5 605 fiscal years in proportion to the average annual total of the 606 expenditures for the participating entities in the preceding 5 607 fiscal years.

608

609 610

611

612

613

614

615

616

617

618

619

(9) PENSION LIABILITY SURTAX.-

(c) Pursuant to s. 212.054(4), the proceeds of the surtax collected under this subsection, less an administrative fee that may be retained by the department, shall be distributed by the department to the local government.

Section 15. <u>This act first applies to remote sales made or</u> <u>facilitated on or after July 1, 2021, by a person who made or</u> <u>facilitated a substantial number of remote sales in calendar</u> <u>year 2020. A marketplace seller shall consider only those sales</u> <u>made outside of a marketplace to determine whether it made a</u> <u>substantial number of remote sales in calendar year 2020.</u> Section 16. <u>(1) A person subject to the requirements of</u>

300242

620	this act to collect and remit the tax under chapter 212, Florida
621	Statutes, on remote sales is relieved of liability for tax,
622	penalty, and interest due on remote sales that occurred before
623	the effective date of this act, provided that the person
624	registers with the department before October 1, 2021. This
625	subsection is also intended to provide relief to a marketplace
626	seller for remote sales made before the effective date of this
627	act which were facilitated by a marketplace provider. For a
628	marketplace provider with a physical presence in this state,
629	this subsection is intended to provide relief only for sales
630	facilitated by the marketplace provider on behalf of a
631	marketplace seller. This subsection does not apply to a person
632	who is under audit; has been issued a bill, notice, or demand
633	for payment; or is under an administrative or judicial
634	proceeding before July 1, 2021.
635	(2) The department may not use data received from
636	registered marketplace providers or persons making remote sales
637	for the purposes of identifying use tax liabilities occurring
638	before July 1, 2021, from unregistered persons who, but for
639	their purchases from the registered taxpayer, would not be
640	required to remit sales or use tax directly to the department.
641	This subsection does not apply to a person who is under audit;
642	has been issued a bill, notice, or demand for payment; or is
643	under an administrative or judicial proceeding before July 1,
644	2021.
645	
646	=========== T I T L E A M E N D M E N T =================================
647	And the title is amended as follows:
648	Delete lines 2 - 57
	I



649 and insert: 650 An act relating to taxes and fees on remote sales; 651 amending s. 212.02, F.S.; expanding the definition of the term "retail sale" to include sales facilitated 652 653 through a marketplace; conforming a provision to 654 changes made by the act; amending s. 212.05, F.S.; 655 conforming a provision to changes made by the act; 656 amending s. 212.054, F.S.; requiring marketplace 657 providers and persons located outside of this state to 658 remit discretionary sales surtax when delivering 659 tangible personal property to a county imposing a 660 surtax; amending s. 212.0596, F.S.; replacing 661 provisions relating to the taxation of mail order 662 sales with provisions relating to the taxation of 663 remote sales; defining the terms "remote sale" and 664 "substantial number of remote sales"; providing that 665 every person making a substantial number of remote 666 sales is a dealer for purposes of the sales and use 667 tax; authorizing the Department of Revenue to adopt 668 rules for collecting use taxes from unregistered 669 persons; requiring marketplace providers and persons 670 located outside of this state to remit discretionary 671 sales surtax when delivering tangible personal 672 property to a county imposing a surtax; creating s. 673 212.05965, F.S.; defining terms; providing that 674 certain marketplace providers are dealers for purposes 675 of the sales and use tax; requiring marketplace 676 providers to provide a certain certification to their 677 marketplace sellers; specifying requirements for

Page 24 of 26



678 marketplace sellers; requiring marketplace providers to allow the Department of Revenue to examine and 679 680 audit their books and records; specifying the 681 examination and audit authority of the department; 682 providing that a marketplace seller, rather than the 683 marketplace provider, is liable for sales tax 684 collection and remittance under certain circumstances; 685 authorizing marketplace providers and marketplace 686 sellers to enter into agreements for the recovery of 687 certain taxes, interest, and penalties; providing construction and applicability; amending s. 212.05965, 688 689 F.S.; requiring marketplace providers to collect and 690 remit certain additional fees at the time of sale; 691 authorizing marketplace providers and marketplace 692 sellers to contractually agree for marketplace sellers 693 to collect applicable taxes and fees; specifying 694 requirements for marketplace sellers who collect such 695 taxes and fees; providing applicability; providing for 696 liability of sellers who fail to collect or remit such 697 taxes and fees; amending s. 212.06, F.S.; revising the 698 definition of the term "dealer"; conforming provisions 699 to changes made by the act; amending 212.07, F.S.; 700 conforming a cross-reference; amending 212.11, F.S.; 701 requiring a marketplace provider or a person required 702 to report remote sales to file returns and pay taxes 703 electronically; amending s. 212.12, F.S.; deleting the 704 authority of the department's executive director to 705 negotiate a collection allowance with certain dealers; 706 conforming provisions to changes made by the act;

Page 25 of 26



707 amending s. 212.18, F.S.; requiring a marketplace 708 provider or a person required to report remote sales to file a registration application electronically; 709 710 conforming a provision to changes made by the act; 711 amending s. 212.20, F.S.; providing applicability of 712 requirements for refund of taxes adjudicated 713 unconstitutionally collected to taxes levied or 714 collected pursuant to marketplace provisions; amending 715 s. 213.27, F.S.; conforming provisions to changes made 716 by the act; reenacting s. 212.055, F.S., relating to 717 discretionary sales surtaxes, to incorporate the 718 amendment made to s. 212.054, F.S., in references 719 thereto; providing applicability; providing relief to 720 certain persons for liability for tax, penalty, and 721 interest due on certain remote sales and owed on 722 certain purchases that occurred before the effective 723 date of the act; providing applicability; prohibiting 724 the department from using data received from 725 marketplace providers or persons making remote sales 726 for certain purposes; providing applicability;

By the Committee on Finance and Tax; and Senators Gruters, Perry, Hooper, Torres, Taddeo, Burgess, Ausley, Albritton, and Harrell

A bill to be entitled

593-02191-21

1

202150c1

2 An act relating to the sales and use tax; amending s. 212.02, F.S.; expanding the definition of the term 3 "retail sale" to include sales facilitated through a marketplace; conforming a provision to changes made by the act; amending s. 212.05, F.S.; conforming a provision to changes made by the act; amending s. 212.0596, F.S.; replacing provisions relating to the ç taxation of mail order sales with provisions relating 10 to the taxation of remote sales; defining the terms 11 "remote sale" and "substantial number of remote 12 sales"; providing that every person making a 13 substantial number of remote sales is a dealer for 14 purposes of the sales and use tax; authorizing the 15 Department of Revenue to adopt rules for collecting 16 use taxes from unregistered persons; creating s. 17 212.05965, F.S.; defining terms; providing that 18 certain marketplace providers are dealers for purposes 19 of the sales and use tax; requiring marketplace 20 providers to provide a certain certification to their 21 marketplace sellers; specifying requirements for 22 marketplace sellers; requiring marketplace providers 23 to allow the Department of Revenue to examine and 24 audit their books and records; specifying the 2.5 examination and audit authority of the department; 26 providing that a marketplace seller, rather than the 27 marketplace provider, is liable for sales tax 28 collection and remittance under certain circumstances; 29 authorizing marketplace providers and marketplace

Page 1 of 37

CODING: Words stricken are deletions; words underlined are additions.

593-02191-21 202150c1 30 sellers to enter into agreements for the recovery of 31 certain taxes, interest, and penalties; providing 32 construction and applicability; amending s. 212.05965, 33 F.S.; requiring marketplace providers to collect and remit certain additional fees at the time of sale; 34 35 authorizing marketplace providers and marketplace 36 sellers to contractually agree for marketplace sellers 37 to collect applicable taxes and fees; specifying 38 requirements for marketplace sellers who collect such 39 taxes and fees; providing for liability of sellers who 40 fail to collect or remit such taxes and fees; amending 41 s. 212.06, F.S.; revising the definition of the term 42 "dealer"; conforming provisions to changes made by the 43 act; amending s. 212.12, F.S.; deleting the authority 44 of the department's executive director to negotiate a 45 collection allowance with certain dealers; conforming provisions to changes made by the act; amending s. 46 47 212.18, F.S.; conforming a provision to changes made 48 by the act; amending s. 212.20, F.S.; providing 49 applicability of requirements for refund of taxes 50 adjudicated unconstitutionally collected to taxes 51 levied or collected pursuant to marketplace 52 provisions; amending s. 213.27, F.S.; conforming 53 provisions to changes made by the act; providing 54 applicability; providing relief to certain persons for 55 liability for tax, penalty, and interest due on 56 certain remote sales and owed on certain purchases 57 that occurred before the effective date of the act; 58 providing construction; authorizing the department to

Page 2 of 37

CS for SB 50

i	593-02191-21 202150c1
59	adopt emergency rules; providing for expiration of
60	that authority; providing for severability; providing
61	effective dates.
62	
63	Be It Enacted by the Legislature of the State of Florida:
64	
65	Section 1. Paragraph (e) of subsection (14) of section
66	212.02, Florida Statutes, is amended, and paragraph (f) is added
67	to that subsection, to read:
68	212.02 DefinitionsThe following terms and phrases when
69	used in this chapter have the meanings ascribed to them in this
70	section, except where the context clearly indicates a different
71	meaning:
72	(14)
73	(e) The term "retail sale" includes a <u>remote</u> mail order
74	sale, as defined in s. 212.0596(1).
75	(f) The term "retail sale" includes a sale facilitated
76	through a marketplace as defined in s. 212.05965(1).
77	Section 2. Section 212.05, Florida Statutes, is amended to
78	read:
79	212.05 Sales, storage, use taxIt is hereby declared to be
80	the legislative intent that every person is exercising a taxable
81	privilege who engages in the business of selling tangible
82	personal property at retail in this state, including the
83	business of making <u>or facilitating remote</u> mail order sales ;, or
84	who rents or furnishes any of the things or services taxable
85	under this chapter $_{\underline{i}\overline{r}}$ or who stores for use or consumption in
86	this state any item or article of tangible personal property as
87	defined herein and who leases or rents such property within the
1	Page 3 of 37
c	CODING: Words stricken are deletions; words underlined are additions.

593-02191-21 202150c1 88 state. 89 (1) For the exercise of such privilege, a tax is levied on 90 each taxable transaction or incident, which tax is due and 91 payable as follows: 92 (a)1.a. At the rate of 6 percent of the sales price of each item or article of tangible personal property when sold at 93 94 retail in this state, computed on each taxable sale for the 95 purpose of remitting the amount of tax due the state, and 96 including each and every retail sale. 97 b. Each occasional or isolated sale of an aircraft, boat, 98 mobile home, or motor vehicle of a class or type which is 99 required to be registered, licensed, titled, or documented in this state or by the United States Government shall be subject 100 101 to tax at the rate provided in this paragraph. The department 102 shall by rule adopt any nationally recognized publication for 103 valuation of used motor vehicles as the reference price list for any used motor vehicle which is required to be licensed pursuant 104 105 to s. 320.08(1), (2), (3)(a), (b), (c), or (e), or (9). If any 106 party to an occasional or isolated sale of such a vehicle 107 reports to the tax collector a sales price which is less than 80 percent of the average loan price for the specified model and 108 109 year of such vehicle as listed in the most recent reference 110 price list, the tax levied under this paragraph shall be 111 computed by the department on such average loan price unless the 112 parties to the sale have provided to the tax collector an 113 affidavit signed by each party, or other substantial proof, 114 stating the actual sales price. Any party to such sale who 115 reports a sales price less than the actual sales price is guilty

116 of a misdemeanor of the first degree, punishable as provided in

Page 4 of 37

593-02191-21

117

118

119

120

121

122

123

124

125

126

127

128

129

130

131

132

133

134

135

136

137

138

139

140

141

142

143

144

145

593-02191-21 202150c1 202150c1 s. 775.082 or s. 775.083. The department shall collect or 146 after the date of purchase or, when the boat or aircraft is attempt to collect from such party any delinguent sales taxes. 147 repaired or altered, within 20 days after completion of the In addition, such party shall pay any tax due and any penalty 148 repairs or alterations; or if the aircraft will be registered in and interest assessed plus a penalty equal to twice the amount 149 a foreign jurisdiction and: of the additional tax owed. Notwithstanding any other provision 150 (I) Application for the aircraft's registration is properly of law, the Department of Revenue may waive or compromise any 151 filed with a civil airworthiness authority of a foreign jurisdiction within 10 days after the date of purchase; penalty imposed pursuant to this subparagraph. 152 2. This paragraph does not apply to the sale of a boat or 153 (II) The purchaser removes the aircraft from the state to a 154 aircraft by or through a registered dealer under this chapter to foreign jurisdiction within 10 days after the date the aircraft a purchaser who, at the time of taking delivery, is a 155 is registered by the applicable foreign airworthiness authority; nonresident of this state, does not make his or her permanent 156 and 157 place of abode in this state, and is not engaged in carrying on (III) The aircraft is operated in the state solely to in this state any employment, trade, business, or profession in remove it from the state to a foreign jurisdiction. 158 which the boat or aircraft will be used in this state, or is a 159 corporation none of the officers or directors of which is a 160 For purposes of this sub-subparagraph, the term "foreign jurisdiction" means any jurisdiction outside of the United resident of, or makes his or her permanent place of abode in, 161 this state, or is a noncorporate entity that has no individual States or any of its territories; 162 vested with authority to participate in the management, 163 b. The purchaser, within 90 days from the date of direction, or control of the entity's affairs who is a resident 164 departure, provides the department with written proof that the of, or makes his or her permanent abode in, this state. For 165 purchaser licensed, registered, titled, or documented the boat purposes of this exemption, either a registered dealer acting on 166 or aircraft outside the state. If such written proof is his or her own behalf as seller, a registered dealer acting as 167 unavailable, within 90 days the purchaser shall provide proof broker on behalf of a seller, or a registered dealer acting as 168 that the purchaser applied for such license, title, broker on behalf of the purchaser may be deemed to be the 169 registration, or documentation. The purchaser shall forward to selling dealer. This exemption shall not be allowed unless: 170 the department proof of title, license, registration, or a. The purchaser removes a qualifying boat, as described in 171 documentation upon receipt; sub-subparagraph f., from the state within 90 days after the 172 c. The purchaser, within 30 days after removing the boat or date of purchase or extension, or the purchaser removes a 173 aircraft from Florida, furnishes the department with proof of nonqualifying boat or an aircraft from this state within 10 days removal in the form of receipts for fuel, dockage, slippage, 174 Page 6 of 37

CODING: Words stricken are deletions; words underlined are additions.

CODING: Words stricken are deletions; words underlined are additions.

Page 5 of 37

202150c1 593-02191-21 202150c1 204 (I) The department is hereby authorized to charge dealers a 205 fee sufficient to recover the costs of decals issued, except the 206 extension decal shall cost \$425. 207 (II) The proceeds from the sale of decals will be deposited 208 into the administrative trust fund. 209 (III) Decals shall display information to identify the boat 210 as a qualifying boat under this sub-subparagraph, including, but 211 not limited to, the decal's date of expiration. 212 (IV) The department is authorized to require dealers who 213 purchase decals to file reports with the department and may 214 prescribe all necessary records by rule. All such records are 215 subject to inspection by the department. 216 (V) Any dealer or his or her agent who issues a decal 217 falsely, fails to affix a decal, mismarks the expiration date of 218 a decal, or fails to properly account for decals will be 219 considered prima facie to have committed a fraudulent act to evade the tax and will be liable for payment of the tax plus a 220 221 mandatory penalty of 200 percent of the tax, and shall be liable 222 for fine and punishment as provided by law for a conviction of a 223 misdemeanor of the first degree, as provided in s. 775.082 or s. 224 775.083. 225 (VI) Any nonresident purchaser of a boat who removes a 226 decal before permanently removing the boat from the state, or 227 defaces, changes, modifies, or alters a decal in a manner 228 affecting its expiration date before its expiration, or who 229 causes or allows the same to be done by another, will be 230 considered prima facie to have committed a fraudulent act to 231 evade the tax and will be liable for payment of the tax plus a mandatory penalty of 200 percent of the tax, and shall be liable 232 Page 8 of 37 CODING: Words stricken are deletions; words underlined are additions.

593-02191-21

175 tie-down, or hangaring from outside of Florida. The information 176 so provided must clearly and specifically identify the boat or 177 aircraft;

d. The selling dealer, within 30 days after the date of sale, provides to the department a copy of the sales invoice, closing statement, bills of sale, and the original affidavit signed by the purchaser attesting that he or she has read the provisions of this section;

183 e. The seller makes a copy of the affidavit a part of his 184 or her record for as long as required by s. 213.35; and

185 f. Unless the nonresident purchaser of a boat of 5 net tons 186 of admeasurement or larger intends to remove the boat from this 187 state within 10 days after the date of purchase or when the boat 188 is repaired or altered, within 20 days after completion of the 189 repairs or alterations, the nonresident purchaser applies to the 190 selling dealer for a decal which authorizes 90 days after the 191 date of purchase for removal of the boat. The nonresident 192 purchaser of a qualifying boat may apply to the selling dealer 193 within 60 days after the date of purchase for an extension decal

194 that authorizes the boat to remain in this state for an

additional 90 days, but not more than a total of 180 days,

196 before the nonresident purchaser is required to pay the tax 197 imposed by this chapter. The department is authorized to issue

198 decals in advance to dealers. The number of decals issued in

199 advance to a dealer shall be consistent with the volume of the

200 dealer's past sales of boats which qualify under this sub-

201 subparagraph. The selling dealer or his or her agent shall mark

202 and affix the decals to qualifying boats in the manner

203 prescribed by the department, before delivery of the boat.

Page 7 of 37

233

234 235

236

237 238

239

240

241

242 243

244

245

246 247

248

249 250

251 252

253

254 255

256

257

258

259

260

261

593-02191-21 202150c1		593-02191-21 202150c1
for fine and punishment as provided by law for a conviction of a	262	sold but is used, consumed, distributed, or stored for use or
misdemeanor of the first degree, as provided in s. 775.082 or s.	263	consumption in this state; however, for tangible property
775.083.	264	originally purchased exempt from tax for use exclusively for
(VII) The department is authorized to adopt rules necessary	265	lease and which is converted to the owner's own use, tax may be
to administer and enforce this subparagraph and to publish the	266	paid on the fair market value of the property at the time of
necessary forms and instructions.	267	conversion. If the fair market value of the property cannot be
(VIII) The department is hereby authorized to adopt	268	determined, use tax at the time of conversion shall be based on
emergency rules pursuant to s. 120.54(4) to administer and	269	the owner's acquisition cost. Under no circumstances may the
enforce the provisions of this subparagraph.	270	aggregate amount of sales tax from leasing the property and use
	271	tax due at the time of conversion be less than the total sales
If the purchaser fails to remove the qualifying boat from this	272	tax that would have been due on the original acquisition cost
state within the maximum 180 days after purchase or a	273	paid by the owner.
nonqualifying boat or an aircraft from this state within 10 days	274	(c) At the rate of 6 percent of the gross proceeds derived
after purchase or, when the boat or aircraft is repaired or	275	from the lease or rental of tangible personal property, as
altered, within 20 days after completion of such repairs or	276	defined herein; however, the following special provisions apply
alterations, or permits the boat or aircraft to return to this	277	to the lease or rental of motor vehicles:
state within 6 months from the date of departure, except as	278	1. When a motor vehicle is leased or rented for a period of
provided in s. 212.08(7)(fff), or if the purchaser fails to	279	less than 12 months:
furnish the department with any of the documentation required by	280	a. If the motor vehicle is rented in Florida, the entire
this subparagraph within the prescribed time period, the	281	amount of such rental is taxable, even if the vehicle is dropped
purchaser shall be liable for use tax on the cost price of the	282	off in another state.
boat or aircraft and, in addition thereto, payment of a penalty	283	b. If the motor vehicle is rented in another state and
to the Department of Revenue equal to the tax payable. This	284	dropped off in Florida, the rental is exempt from Florida tax.
penalty shall be in lieu of the penalty imposed by s. 212.12(2).	285	2. Except as provided in subparagraph 3., for the lease or
The maximum 180-day period following the sale of a qualifying	286	rental of a motor vehicle for a period of not less than 12
boat tax-exempt to a nonresident may not be tolled for any	287	months, sales tax is due on the lease or rental payments if the
reason.	288	vehicle is registered in this state; provided, however, that no
(b) At the rate of 6 percent of the cost price of each item	289	tax shall be due if the taxpayer documents use of the motor
or article of tangible personal property when the same is not	290	vehicle outside this state and tax is being paid on the lease or
Page 9 of 37		Page 10 of 37
CODING: Words stricken are deletions; words underlined are additions.		CODING: Words stricken are deletions; words <u>underlined</u> are additions.

291

292

293

294

295

296

297

298 299

300

301

302

303 304

305

306 307

308

309 310

311

312

313

314 315

316

317

318

319

593-02191-21	202150c1		593-02191-21 202150c1
rental payments in another state.		320	(III) The sale or recharge of a prepaid calling arrangement
3. The tax imposed by this chapter does not apply t	o the	321	shall be treated as a sale of tangible personal property for
lease or rental of a commercial motor vehicle as defined	in s.	322	purposes of this chapter, regardless of whether a tangible item
316.003(13)(a) to one lessee or rentee for a period of r	ot less	323	evidencing such arrangement is furnished to the purchaser, and
than 12 months when tax was paid on the purchase price of	f such	324	such sale within this state subjects the selling dealer to the
vehicle by the lessor. To the extent tax was paid with r	espect	325	jurisdiction of this state for purposes of this subsection.
to the purchase of such vehicle in another state, territ	ory of	326	(IV) No additional tax under this chapter or chapter 202 is
the United States, or the District of Columbia, the Flor	ida tax	327	due or payable if a purchaser of a prepaid calling arrangement
payable shall be reduced in accordance with the provisio	ns of s.	328	who has paid tax under this chapter on the sale or recharge of
212.06(7). This subparagraph shall only be available whe	n the	329	such arrangement applies one or more units of the prepaid
lease or rental of such property is an established busir	ess or	330	calling arrangement to obtain communications services as
part of an established business or the same is incidenta	l or	331	described in s. 202.11(9)(b)3., other services that are not
germane to such business.		332	communications services, or products.
(d) At the rate of 6 percent of the lease or rental	price	333	b. The installation of telecommunication and telegraphic
paid by a lessee or rentee, or contracted or agreed to k	e paid	334	equipment.
by a lessee or rentee, to the owner of the tangible pers	onal	335	c. Electrical power or energy, except that the tax rate for
property.		336	charges for electrical power or energy is 4.35 percent. Charges
(e)1. At the rate of 6 percent on charges for:		337	for electrical power and energy do not include taxes imposed
a. Prepaid calling arrangements. The tax on charges	for	338	under ss. 166.231 and 203.01(1)(a)3.
prepaid calling arrangements shall be collected at the t	ime of	339	2. Section 212.17(3), regarding credit for tax paid on
sale and remitted by the selling dealer.		340	charges subsequently found to be worthless, is equally
(I) "Prepaid calling arrangement" has the same mear	ing as	341	applicable to any tax paid under this section on charges for
provided in s. 202.11.		342	prepaid calling arrangements, telecommunication or telegraph
(II) If the sale or recharge of the prepaid calling		343	services, or electric power subsequently found to be
arrangement does not take place at the dealer's place of		344	uncollectible. As used in this paragraph, the term "charges"
business, it shall be deemed to have taken place at the		345	does not include any excise or similar tax levied by the Federal
customer's shipping address or, if no item is shipped, a	t the	346	Government, a political subdivision of this state, or a
customer's address or the location associated with the		347	municipality upon the purchase, sale, or recharge of prepaid
customer's mobile telephone number.		348	calling arrangements or upon the purchase or sale of
Page 11 of 37	ŗ		Page 12 of 37
CODING: Words stricken are deletions; words underlined are	additions.		CODING: Words stricken are deletions; words underlined are additions.

593-02191-21 202150c1		593-02191-21 202150c1
telecommunication, television system program, or telegraph	378	charges for the use of coin-operated amusement machines. The tax
service or electric power, which tax is collected by the seller	379	shall be calculated by dividing the gross receipts from such
from the purchaser.	380	charges for the applicable reporting period by a divisor,
(f) At the rate of 6 percent on the sale, rental, use,	381	determined as provided in this subparagraph, to compute gross
consumption, or storage for use in this state of machines and	382	taxable sales, and then subtracting gross taxable sales from
equipment, and parts and accessories therefor, used in	383	gross receipts to arrive at the amount of tax due. For counties
manufacturing, processing, compounding, producing, mining, or	384	that do not impose a discretionary sales surtax, the divisor is
quarrying personal property for sale or to be used in furnishing	385	equal to 1.04; for counties that impose a 0.5 percent
communications, transportation, or public utility services.	386	discretionary sales surtax, the divisor is equal to 1.045; for
(g)1. At the rate of 6 percent on the retail price of	387	counties that impose a 1 percent discretionary sales surtax, the
newspapers and magazines sold or used in Florida.	388	divisor is equal to 1.050; and for counties that impose a 2
2. Notwithstanding other provisions of this chapter,	389	percent sales surtax, the divisor is equal to 1.060. If a county
inserts of printed materials which are distributed with a	390	imposes a discretionary sales surtax that is not listed in this
newspaper or magazine are a component part of the newspaper or	391	subparagraph, the department shall make the applicable divisor
magazine, and neither the sale nor use of such inserts is	392	available in an electronic format or otherwise. Additional
subject to tax when:	393	divisors shall bear the same mathematical relationship to the
a. Printed by a newspaper or magazine publisher or	394	next higher and next lower divisors as the new surtax rate bears
commercial printer and distributed as a component part of a	395	to the next higher and next lower surtax rates for which
newspaper or magazine, which means that the items after being	396	divisors have been established. When a machine is activated by a
printed are delivered directly to a newspaper or magazine	397	slug, token, coupon, or any similar device which has been
publisher by the printer for inclusion in editions of the	398	purchased, the tax is on the price paid by the user of the
distributed newspaper or magazine;	399	device for such device.
b. Such publications are labeled as part of the designated	400	2. As used in this paragraph, the term "operator" means any
newspaper or magazine publication into which they are to be	401	person who possesses a coin-operated amusement machine for the
inserted; and	402	purpose of generating sales through that machine and who is
c. The purchaser of the insert presents a resale	403	responsible for removing the receipts from the machine.
certificate to the vendor stating that the inserts are to be	404	a. If the owner of the machine is also the operator of it,
distributed as a component part of a newspaper or magazine.	405	he or she shall be liable for payment of the tax without any
(h)1. A tax is imposed at the rate of 4 percent on the	406	deduction for rent or a license fee paid to a location owner for
Page 13 of 37		Page 14 of 37
CODING: Words stricken are deletions; words underlined are additions.		CODING: Words stricken are deletions; words underlined are additions.

593-02191-21

349

350

351

352 353

354

355

356

357

358

359

360

361 362

363

364

365

366

367

368

369

370

371

372

373

374

375

376

377

593-02191-21	202150c1		593-02191-21	202150c1
the use of any real property on which the machine is lo	cated.	436	on the application times \$30 and is due and payable upor	n
b. If the owner or lessee of the machine is also :	ts	437	application for the identifying device. The application	shall
operator, he or she shall be liable for payment of the	tax on	438	contain the operator's name, sales tax number, business	address
the purchase or lease of the machine, as well as the ta	x on	439	where the machines are being operated, and the number of	f
sales generated through the machine.		440	machines in operation at that place of business by the	operator.
c. If the proprietor of the business where the made	hine is	441	No operator may operate more machines than are listed or	n the
located does not own the machine, he or she shall be de	emed to	442	certificate. A new certificate is required if more mach.	ines are
be the lessee and operator of the machine and is respon	sible for	443	being operated at that location than are listed on the	
the payment of the tax on sales, unless such responsib:	lity is	444	certificate. The fee for the new certificate shall be be	ased on
otherwise provided for in a written agreement between h	im or her	445	the number of additional machines identified on the app	lication
and the machine owner.		446	form times \$30.	
3.a. An operator of a coin-operated amusement mach	ine may	447	c. A penalty of \$250 per machine is imposed on the	operator
not operate or cause to be operated in this state any s	uch	448	for failing to properly obtain and display the required	
machine until the operator has registered with the depa	rtment	449	identifying certificate. A penalty of \$250 is imposed of	n the
and has conspicuously displayed an identifying certific	ate	450	lessee of any machine placed in a place of business with	hout a
issued by the department. The identifying certificate s	hall be	451	proper current identifying certificate. Such penalties	shall
issued by the department upon application from the open	ator. The	452	apply in addition to all other applicable taxes, interest	st, and
identifying certificate shall include a unique number,	and the	453	penalties.	
certificate shall be permanently marked with the operat	or's	454	d. Operators of coin-operated amusement machines m	ust
name, the operator's sales tax number, and the maximum	number of	455	obtain a separate sales and use tax certificate of regi	stration
machines to be operated under the certificate. An ident	ifying	456	for each county in which such machines are located. One	sales
certificate shall not be transferred from one operator	to	457	and use tax certificate of registration is sufficient for	or all of
another. The identifying certificate must be conspicuou	sly	458	the operator's machines within a single county.	
displayed on the premises where the coin-operated amuse	ment	459	4. The provisions of this paragraph do not apply to	o coin-
machines are being operated.		460	operated amusement machines owned and operated by church	hes or
b. The operator of the machine must obtain an iden	tifying	461	synagogues.	
certificate before the machine is first operated in the	state	462	5. In addition to any other penalties imposed by t	his
and by July 1 of each year thereafter. The annual fee	or each	463	chapter, a person who knowingly and willfully violates a	any
certificate shall be based on the number of machines is	entified	464	provision of this paragraph commits a misdemeanor of the	e second
Page 15 of 37		I	Page 16 of 37	

Page 15 of 37 CODING: Words stricken are deletions; words underlined are additions.

467

468

469

471

477

481

484

485

487

491

492

CS for SB 50

593-02191-21 202150c1 593-02191-21 202150c1 465 degree, punishable as provided in s. 775.082 or s. 775.083. 494 interiors of transportation equipment, and nonresidential 466 6. The department may adopt rules necessary to administer 495 building pest control services (NAICS National Numbers 561710 the provisions of this paragraph. 496 and 561720). (i)1. At the rate of 6 percent on charges for all: 497 2. As used in this paragraph, "NAICS" means those classifications contained in the North American Industry a. Detective, burglar protection, and other protection 498 470 services (NAICS National Numbers 561611, 561612, 561613, and 499 Classification System, as published in 2007 by the Office of 561621). Fingerprint services required under s. 790.06 or s. 500 Management and Budget, Executive Office of the President. 472 790.062 are not subject to the tax. Any law enforcement officer, 501 3. Charges for detective, burglar protection, and other 473 as defined in s. 943.10, who is performing approved duties as 502 protection security services performed in this state but used 474 determined by his or her local law enforcement agency in his or 503 outside this state are exempt from taxation. Charges for 475 her capacity as a law enforcement officer, and who is subject to 504 detective, burglar protection, and other protection security the direct and immediate command of his or her law enforcement services performed outside this state and used in this state are 476 505 agency, and in the law enforcement officer's uniform as 506 subject to tax. 478 authorized by his or her law enforcement agency, is performing 507 4. If a transaction involves both the sale or use of a 479 law enforcement and public safety services and is not performing 508 service taxable under this paragraph and the sale or use of a 480 detective, burglar protection, or other protective services, if 509 service or any other item not taxable under this chapter, the the law enforcement officer is performing his or her approved consideration paid must be separately identified and stated with 510 482 duties in a geographical area in which the law enforcement 511 respect to the taxable and exempt portions of the transaction or 483 officer has arrest jurisdiction. Such law enforcement and public 512 the entire transaction shall be presumed taxable. The burden safety services are not subject to tax irrespective of whether 513 shall be on the seller of the service or the purchaser of the the duty is characterized as "extra duty," "off-duty," or 514 service, whichever applicable, to overcome this presumption by 486 "secondary employment," and irrespective of whether the officer 515 providing documentary evidence as to which portion of the is paid directly or through the officer's agency by an outside 516 transaction is exempt from tax. The department is authorized to 488 source. The term "law enforcement officer" includes full-time or 517 adjust the amount of consideration identified as the taxable and 489 part-time law enforcement officers, and any auxiliary law 518 exempt portions of the transaction; however, a determination 490 enforcement officer, when such auxiliary law enforcement officer 519 that the taxable and exempt portions are inaccurately stated and is working under the direct supervision of a full-time or part-520 that the adjustment is applicable must be supported by time law enforcement officer. 521 substantial competent evidence. 493 b. Nonresidential cleaning, excluding cleaning of the 522 5. Each seller of services subject to sales tax pursuant to Page 17 of 37 Page 18 of 37 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions. 523

524

525

526

527

528

529

530

531

532

533

534 535

536

537

538 539 540

541 542

543 544

545

546

547

548 549

550

551

593-02191-21 202150c1		593-02191-21 202150c1
this paragraph shall maintain a monthly log showing each	552	exchanged solely for use as legal tender and at an exchange rate
transaction for which sales tax was not collected because the	553	based on the relative value of each as a medium of exchange.
services meet the requirements of subparagraph 3. for out-of-	554	4. With respect to any transaction that involves the sale
state use. The log must identify the purchaser's name, location	555	of coins or currency taxable under this paragraph in which the
and mailing address, and federal employer identification number,	556	taxable amount represented by the sale of such coins or currency
if a business, or the social security number, if an individual,	557	exceeds \$500, the entire amount represented by the sale of such
the service sold, the price of the service, the date of sale,	558	coins or currency is exempt from the tax imposed under this
the reason for the exemption, and the sales invoice number. The	559	paragraph. The dealer must maintain proper documentation, as
monthly log shall be maintained pursuant to the same	560	prescribed by rule of the department, to identify that portion
requirements and subject to the same penalties imposed for the	561	of a transaction which involves the sale of coins or currency
keeping of similar records pursuant to this chapter.	562	and is exempt under this subparagraph.
(j)1. Notwithstanding any other provision of this chapter,	563	(k) At the rate of 6 percent of the sales price of each
there is hereby levied a tax on the sale, use, consumption, or	564	gallon of diesel fuel not taxed under chapter 206 purchased for
storage for use in this state of any coin or currency, whether	565	use in a vessel, except dyed diesel fuel that is exempt pursuant
in circulation or not, when such coin or currency:	566	to s. 212.08(4)(a)4.
a. Is not legal tender;	567	(1) Florists located in this state are liable for sales tax
b. If legal tender, is sold, exchanged, or traded at a rate	568	on sales to retail customers regardless of where or by whom the
in excess of its face value; or	569	items sold are to be delivered. Florists located in this state
c. Is sold, exchanged, or traded at a rate based on its	570	are not liable for sales tax on payments received from other
precious metal content.	571	florists for items delivered to customers in this state.
2. Such tax shall be at a rate of 6 percent of the price at	572	(m) Operators of game concessions or other concessionaires
which the coin or currency is sold, exchanged, or traded, except	573	who customarily award tangible personal property as prizes may,
that, with respect to a coin or currency which is legal tender	574	in lieu of paying tax on the cost price of such property, pay
of the United States and which is sold, exchanged, or traded,	575	tax on 25 percent of the gross receipts from such concession
such tax shall not be levied.	576	activity.
3. There are exempt from this tax exchanges of coins or	577	(2) The tax shall be collected by the dealer, as defined
currency which are in general circulation in, and legal tender	578	herein, and remitted by the dealer to the state at the time and
of, one nation for coins or currency which are in general	579	in the manner as hereinafter provided.
circulation in, and legal tender of, another nation when	580	(3) The tax so levied is in addition to all other taxes,
Page 19 of 37		Page 20 of 37
CODING: Words stricken are deletions; words underlined are additions.		CODING: Words stricken are deletions; words underlined are additions.

	593-02191-21 202150c1
581	whether levied in the form of excise, license, or privilege
582	taxes, and in addition to all other fees and taxes levied.
583	(4) The tax imposed pursuant to this chapter shall be due
584	and payable according to the brackets set forth in s. 212.12.
585	(5) Notwithstanding any other provision of this chapter,
586	the maximum amount of tax imposed under this chapter and
587	collected on each sale or use of a boat in this state may not
588	exceed \$18,000 and on each repair of a boat in this state may
589	not exceed \$60,000.
590	Section 3. Section 212.0596, Florida Statutes, is amended
591	to read:
592	(Substantial rewording of section. See
593	s. 212.0596, F.S., for present text.)
594	212.0596 Taxation of remote sales
595	(1) As used in this chapter, the term:
596	(a) "Remote sale" means a retail sale of tangible personal
597	property ordered by mail, telephone, the Internet, or other
598	means of communication from a person who receives the order
599	outside of this state and transports the property or causes the
600	property to be transported from any jurisdiction, including this
601	state, to a location in this state. For purposes of this
602	paragraph, tangible personal property delivered to a location
603	within this state is presumed to be used, consumed, distributed,
604	or stored to be used or consumed in this state.
605	(b) "Substantial number of remote sales" means any number
606	of taxable remote sales in the previous calendar year in which
607	the sum of the sales prices, as defined in s. 212.02(16),
608	exceeded \$100,000.
609	(2) Every person making a substantial number of remote
	Page 21 of 37

 $\textbf{CODING: Words } \underline{stricken} \text{ are deletions; words } \underline{underlined} \text{ are additions.}$

	593-02191-21 202150c
610	sales is a dealer for purposes of this chapter.
611	(3) The department may establish by rule procedures for
612	collecting the use tax from unregistered persons who but for
613	their remote purchases would not be required to remit sales or
614	use tax directly to the department. The procedures may provide
615	for waiver of registration, provisions for irregular remittance
616	of tax, elimination of the collection allowance, and
617	nonapplication of local option surtaxes.
618	Section 4. Section 212.05965, Florida Statutes, is created
619	to read:
620	212.05965 Taxation of marketplace sales
621	(1) As used in this chapter, the term:
622	(a) "Marketplace" means any physical place or electronic
623	medium through which tangible personal property is offered for
624	sale.
625	(b) "Marketplace provider" means a person who facilitates a
626	retail sale by a marketplace seller by listing or advertising
627	for sale by the marketplace seller tangible personal property in
628	a marketplace and who directly, or indirectly through agreements
629	or arrangements with third parties, collects payment from the
630	customer and transmits all or part of the payment to the
631	marketplace seller, regardless of whether the marketplace
632	provider receives compensation or other consideration in
633	exchange for its services.
634	1. The term does not include a person who solely provides
635	travel agency services. As used in this subparagraph, the term
636	"travel agency services" means arranging, booking, or otherwise
637	facilitating for a commission, fee, or other consideration
638	vacation or travel packages, rental cars, or other travel
1	Domo 12 of 17
	Page 22 of 37

CS for SB 50

ı	593-02191-21 202150c1
39	reservations; tickets for domestic or foreign travel by air,
540	rail, ship, bus, or other mode of transportation; or hotel or
41	other lodging accommodations.
42	2. The term does not include a person who is a delivery
43	network company unless the delivery network company is a
44	registered dealer for purposes of this chapter and the delivery
45	network company notifies all local merchants that sell through
46	the delivery network company's website or mobile application
47	that the delivery network company is subject to the requirements
48	of a marketplace provider under this section. As used in this
49	subparagraph, the term:
50	a. "Delivery network company" means a person who maintains
51	a website or mobile application used to facilitate delivery
52	services, the sale of local products, or both.
53	b. "Delivery network courier" means a person who provides
54	delivery services through a delivery network company website or
55	mobile application using a personal means of transportation,
56	such as a motor vehicle as defined in s. 320.01(1), bicycle,
57	scooter, or other similar means of transportation; using public
58	transportation; or by walking.
59	c. "Delivery services" means the pickup and delivery by a
60	delivery network courier of one or more local products from a
51	local merchant to a customer, which may include the selection,
62	collection, and purchase of the local product in connection with
63	the delivery. The term does not include any delivery requiring
64	more than 75 miles of travel from the local merchant to the
65	customer.
66	d. "Local merchant" means a kitchen, a restaurant, or a
67	third-party merchant, including a grocery store, retail store,

CODING: Words stricken are deletions; words underlined are additions.

	F02_00101_010001F0_1	
668	593-02191-21 202150c1	
	669 <u>under common ownership or control of the delivery network</u>	
670	company.	
671	e. "Local product" means any tangible personal property,	
672	including food, but excluding freight, mail, or a package to	
673	which postage has been affixed.	
674	3. The term does not include a payment processor business	
675	that is appointed to handle payment transactions from various	
676	channels, such as charge cards, credit cards, or debit cards,	
677	and whose sole activity with respect to marketplace sales is to	
678	handle payment transactions between two parties.	
679	(c) "Marketplace seller" means a person who has an	
680	agreement with a marketplace provider and who makes retail sales	
681	of tangible personal property through a marketplace owned,	
682	operated, or controlled by the marketplace provider.	
683	(2) A marketplace provider who has a physical presence in	
684	this state or who is making or facilitating through a	
685	marketplace a substantial number of remote sales as defined in	
686	s. 212.0596(1) is a dealer for purposes of this chapter.	
687	(3) A marketplace provider shall certify to its marketplace	
688	sellers that it will collect and remit the tax imposed under	
689	this chapter on taxable retail sales made through the	
690	marketplace. Such certification may be included in the agreement	
691	between the marketplace provider and the marketplace seller.	
692	(4) (a) A marketplace seller may not collect and remit the	
693	tax under this chapter on a taxable retail sale when the sale is	
694	made through the marketplace and the marketplace provider	
695	certifies, as required under subsection (3), that it will	
696	collect and remit such tax. A marketplace seller shall exclude	
I	· · · · · · · · · · · · · · · ·	
	Page 24 of 37	

	593-02191-21 202150c1
697	such sales made through the marketplace from the marketplace
698	seller's tax return under s. 212.11.
699	(b)1. A marketplace seller who has a physical presence in
700	this state shall register and shall collect and remit the tax
701	imposed under this chapter on all taxable retail sales made
702	outside of the marketplace.
703	2. A marketplace seller making a substantial number of
704	remote sales as defined in s. 212.0596(1) shall register and
705	shall collect and remit the tax imposed under this chapter on
706	all taxable retail sales made outside of the marketplace. For
707	the purposes of determining whether a marketplace seller made a
708	substantial number of remote sales, the marketplace seller shall
709	consider only those sales made outside of the marketplace.
710	(5) (a) A marketplace provider shall allow the department to
711	examine and audit its books and records pursuant to s. 212.13.
712	For retail sales facilitated through a marketplace, the
713	department may not examine or audit the books and records of
714	marketplace sellers, nor may the department assess marketplace
715	sellers except to the extent that the marketplace provider seeks
716	relief under paragraph (b). The department may examine, audit,
717	and assess a marketplace seller for retail sales made outside of
718	the marketplace under paragraph (4)(b).
719	(b) The marketplace provider is relieved of liability for
720	the tax on the retail sale and the marketplace seller or
721	customer is liable for the tax imposed under this chapter if the
722	marketplace provider demonstrates to the department's
723	satisfaction that the marketplace provider made a reasonable
724	effort to obtain accurate information related to the retail
725	sales facilitated through the marketplace from the marketplace
I	

Page 25 of 37

CODING: Words stricken are deletions; words underlined are additions.

	593-02191-21 202150c
726	seller, but that the failure to collect and pay the correct
727	amount of tax imposed under this chapter was due to the
728	provision of incorrect or incomplete information to the
729	marketplace provider by the marketplace seller. This paragraph
730	does not apply to a retail sale for which the marketplace
731	provider is the seller if the marketplace provider and the
732	marketplace seller are related parties or if transactions
733	between a marketplace seller and marketplace buyer are not
734	conducted at arm's length.
735	(6) For purposes of registration pursuant to s. 212.18, a
736	marketplace is deemed a separate place of business.
737	(7) A marketplace provider and a marketplace seller may
738	agree by contract or otherwise that if a marketplace provider
739	pays the tax imposed under this chapter on a retail sale
740	facilitated through a marketplace for a marketplace seller as a
741	result of an audit or otherwise, the marketplace provider has
742	the right to recover such tax and any associated interest and
743	penalties from the marketplace seller.
744	(8) This section may not be construed to authorize the
745	state to collect sales tax from both the marketplace provider
746	and the marketplace seller on the same retail sale.
747	(9) Chapter 213 applies to the administration of this
748	section to the extent that chapter does not conflict with this
749	section.
750	Section 5. Effective April 1, 2022, subsections (10) and
751	(11) are added to section 212.05965, Florida Statutes, as
752	created by this act, to read:
753	212.05965 Taxation of marketplace sales
754	(10) Notwithstanding any other law, the marketplace
I	
	Page 26 of 37

I	593-02191-21 202150c1
55	provider is also responsible for collecting and remitting any
756	prepaid wireless E911 fee under s. 365.172, waste tire fee under
57	s. 403.718, and lead-acid battery fee under s. 403.7185 at the
58	time of sale for taxable retail sales made through its
59	marketplace.
60	(11) The marketplace provider and the marketplace seller
61	may contractually agree to have the marketplace seller collect
62	and remit all applicable taxes and fees if the marketplace
63	seller:
764	(a) Has annual U.S. gross sales of more than \$1 billion,
765	including the gross sales of any related entities, and in the
66	case of franchised entities, including the combined sales of all
67	franchisees of a single franchisor;
68	(b) Provides evidence to the marketplace provider that it
69	is registered under s. 212.18; and
70	(c) Notifies the department in a manner prescribed by the
71	department that the marketplace seller will collect and remit
72	all applicable taxes and fees on its sales through the
773	marketplace and is liable for failure to collect or remit
774	applicable taxes and fees on its sales.
775	Section 6. Paragraph (c) of subsection (2) and paragraph
776	(a) of subsection (5) of section 212.06, Florida Statutes, are
777	amended to read:
778	212.06 Sales, storage, use tax; collectible from dealers;
779	"dealer" defined; dealers to collect from purchasers;
80	legislative intent as to scope of tax
81	(2)
782	(2) (c) The term "dealer" is further defined to mean every
783	person, as used in this chapter, who sells at retail or who
,05	person, as used in this chapter, who serie at recall Of WHO
	Page 27 of 37

CODING: Words stricken are deletions; words underlined are additions.

593-02191-21

813

814

815

816

817

818

819

820

821

822

823

824

825

82.6

827

828

829

830

831

832

833

834

835

836

837

838

839

840

841

department.

593-02191-21 202150c1 202150c1 made to a person physically present at the time of sale shall be 842 (III) Such state agrees to remit to the department all presumed to have been delivered in this state. 843 taxes so collected no later than 30 days from the last day of 2.a. Notwithstanding subparagraph 1., a tax is levied on 844 the calendar guarter following their collection. each sale of tangible personal property to be transported to a 845 (IV) Such state authorizes the department to audit dealers cooperating state as defined in sub-subparagraph c., at the rate 846 within its jurisdiction who make remote mail order sales that specified in sub-subparagraph d. However, a Florida dealer will are the subject of s. 212.0596, or makes arrangements deemed 847 be relieved from the requirements of collecting taxes pursuant 848 adequate by the department for auditing them with its own to this subparagraph if the Florida dealer obtains from the 849 personnel. purchaser an affidavit setting forth the purchaser's name, 850 (V) Such state agrees to provide to the department records address, state taxpayer identification number, and a statement 851 obtained by it from retailers or dealers in such state showing that the purchaser is aware of his or her state's use tax laws, 852 delivery of tangible personal property into this state upon which no sales or use tax has been paid in a manner similar to is a registered dealer in Florida or another state, or is 853 purchasing the tangible personal property for resale or is that provided in sub-subparagraph g. 854 otherwise not required to pay the tax on the transaction. The 855 c. For purposes of this subparagraph, "sales of tangible department may, by rule, provide a form to be used for the personal property to be transported to a cooperating state" 856 purposes set forth herein. 857 means remote mail order sales to a person who is in the cooperating state at the time the order is executed, from a b. For purposes of this subparagraph, "a cooperating state" 858 is one determined by the executive director of the department to dealer who receives that order in this state. 859 cooperate satisfactorily with this state in collecting taxes on 860 d. The tax levied by sub-subparagraph a. shall be at the remote mail order sales. No state shall be so determined unless 861 rate at which such a sale would have been taxed pursuant to the it meets all the following minimum requirements: 862 cooperating state's tax laws if consummated in the cooperating (I) It levies and collects taxes on remote mail order sales 863 state by a dealer and a purchaser, both of whom were physically of property transported from that state to persons in this 864 present in that state at the time of the sale. state, as described in s. 212.0596, upon request of the 865 e. The tax levied by sub-subparagraph a., when collected, 866 shall be held in the State Treasury in trust for the benefit of (II) The tax so collected shall be at the rate specified in 867 the cooperating state and shall be paid to it at a time agreed s. 212.05, not including any local option or tourist or 868 upon between the department, acting for this state, and the convention development taxes collected pursuant to s. 125.0104 869 cooperating state or the department or agency designated by it or this chapter. to act for it; however, such payment shall in no event be made 870 Page 29 of 37 Page 30 of 37 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions. 593-02191-21

871

872

873

874

875

876

877

878

879

880

881

882

883

884

885

886

887

888

889

890

891

892

893

894

895

896

897

898

899

amended to read:

records required .-

Page 32 of 37

CODING: Words stricken are deletions; words underlined are additions.

202150c1

202150c1 593-02191-21 later than 30 days from the last day of the calendar quarter 900 purpose of compensating dealers providing communication services after the tax was collected. Funds held in trust for the benefit 901 and taxable services, for the purpose of compensating owners of of a cooperating state shall not be subject to the service 902 places where admissions are collected, and for the purpose of charges imposed by s. 215.20. 903 compensating remitters of any taxes or fees reported on the same f. The department is authorized to perform such acts and to 904 documents utilized for the sales and use tax, as compensation provide such cooperation to a cooperating state with reference 905 for the keeping of prescribed records, filing timely tax to the tax levied by sub-subparagraph a. as is required of the 906 returns, and the proper accounting and remitting of taxes by cooperating state by sub-subparagraph b. 907 them, such seller, person, lessor, dealer, owner, and remitter (except dealers who make mail order sales) who files the return g. In furtherance of this act, dealers selling tangible 908 personal property for delivery in another state shall make 909 required pursuant to s. 212.11 only by electronic means and who available to the department, upon request of the department, 910 pays the amount due on such return only by electronic means records of all tangible personal property so sold. Such records 911 shall be allowed 2.5 percent of the amount of the tax due, shall include a description of the property, the name and accounted for, and remitted to the department in the form of a 912 address of the purchaser, the name and address of the person to 913 deduction. However, if the amount of the tax due and remitted to whom the property was sent, the purchase price of the property, 914 the department by electronic means for the reporting period information regarding whether sales tax was paid in this state 915 exceeds \$1,200, an allowance is not allowed for all amounts in on the purchase price, and such other information as the excess of \$1,200. For purposes of this paragraph subparagraph, 916 department may by rule prescribe. 917 the term "electronic means" has the same meaning as provided in Section 7. Paragraph (a) of subsection (1) and paragraph 918 s. 213.755(2)(c). (a) of subsection (5) of section 212.12, Florida Statutes, are 919 2. The executive director of the department is authorized 920 to negotiate a collection allowance, pursuant to rules 212.12 Dealer's credit for collecting tax; penalties for 921 promulgated by the department, with a dealer who makes mail noncompliance; powers of Department of Revenue in dealing with 922 order sales. The rules of the department shall provide delinquents; brackets applicable to taxable transactions; 923 quidelines for establishing the collection allowance based upon 924 the dealer's estimated costs of collecting the tax, the volume (1) (a) 1. Notwithstanding any other law and for the purpose 925 and value of the dealer's mail order sales to purchasers in this of compensating persons granting licenses for and the lessors of 926 state, and the administrative and legal costs and likelihood of real and personal property taxed hereunder, for the purpose of 927 achieving collection of the tax absent the cooperation of the compensating dealers in tangible personal property, for the 928 dealer. However, in no event shall the collection allowance

Page 31 of 37

CS for SB 50

	593-02191-21 202150c1		593-02191-21 202150c1
929	negotiated by the executive director exceed 10 percent of the	958	of tangible personal property or services subject to the tax
930	tax remitted for a reporting period.	959	imposed by this chapter must register as a dealer and collect
931	(5)(a) The department is authorized to audit or inspect the	960	the tax on such sales.
932	records and accounts of dealers defined herein, including audits	961	4. An exhibitor who makes a remote mail order sale pursuant
933	or inspections of dealers who make <u>remote</u> mail order sales to	962	to s. 212.0596 must register as a dealer.
934	the extent permitted by another state, and to correct by credit	963	
935	any overpayment of tax, and, in the event of a deficiency, an	964	A person who conducts a convention or a trade show must make his
936	assessment shall be made and collected. No administrative	965	or her exhibitor's agreements available to the department for
937	finding of fact is necessary prior to the assessment of any tax	966	inspection and copying.
938	deficiency.	967	Section 9. Subsection (4) of section 212.20, Florida
939	Section 8. Paragraph (f) of subsection (3) of section	968	Statutes, is amended to read:
940	212.18, Florida Statutes, is amended to read:	969	212.20 Funds collected, disposition; additional powers of
941	212.18 Administration of law; registration of dealers;	970	department; operational expense; refund of taxes adjudicated
942	rules	971	unconstitutionally collected
943	(3)	972	(4) When there has been a final adjudication that any tax
944	(f) As used in this paragraph, the term "exhibitor" means a	973	pursuant to s. 212.0596 or s. 212.05965 was levied, collected,
945	person who enters into an agreement authorizing the display of	974	or both, contrary to the Constitution of the United States or
946	tangible personal property or services at a convention or a	975	the State Constitution, the department shall, in accordance with
947	trade show. The following provisions apply to the registration	976	rules, determine, based upon claims for refund and other
948	of exhibitors as dealers under this chapter:	977	evidence and information, who paid such tax or taxes, and refund
949	1. An exhibitor whose agreement prohibits the sale of	978	to each such person the amount of tax paid. For purposes of this
950	tangible personal property or services subject to the tax	979	subsection, a "final adjudication" is a decision of a court of
951	imposed in this chapter is not required to register as a dealer.	980	competent jurisdiction from which no appeal can be taken or from
952	2. An exhibitor whose agreement provides for the sale at	981	which the official or officials of this state with authority to
953	wholesale only of tangible personal property or services subject	982	make such decisions has or have decided not to appeal.
954	to the tax imposed by this chapter must obtain a resale	983	Section 10. Subsection (5) of section 213.27, Florida
955	certificate from the purchasing dealer but is not required to	984	Statutes, is amended to read:
956	register as a dealer.	985	213.27 Contracts with debt collection agencies and certain
957	3. An exhibitor whose agreement authorizes the retail sale	986	vendors
	Page 33 of 37	Ĩ	Page 34 of 37
(CODING: Words stricken are deletions; words <u>underlined</u> are additions.	c	CODING: Words stricken are deletions; words <u>underlined</u> are additions.

1	593-02191-21 202150c1
987	(5) The department may, for the purpose of ascertaining the
988	amount of or collecting any taxes due from a person $\underline{\text{making or}}$
989	facilitating remote sales under s. 212.0596 or s. 212.05965
990	doing mail order business in this state, contract with any
991	auditing agency doing business within or without this state for
992	the purpose of conducting an audit of such person mail order
993	business; however, such audit agency may not conduct an audit on
994	behalf of the department of any person domiciled in this state,
995	person registered for sales and use tax purposes in this state,
996	or corporation filing a Florida corporate tax return, if any
997	such person or corporation objects to such audit in writing to
998	the department and the auditing agency. The department shall
999	notify the taxpayer by mail at least 30 days before the
000	department assigns the collection of such taxes.
001	Section 11. This act first applies to remote sales made or
002	facilitated on or after July 1, 2021, by a person who made or
003	facilitated a substantial number of remote sales in calendar
004	<u>year 2020.</u>
005	Section 12. (1) Upon registration with the Department of
006	Revenue, a person subject to the requirements of this act to
007	collect and remit the tax under chapter 212, Florida Statutes,
800	on remote sales is relieved of liability for tax, penalty, and
009	interest due on remote sales that occurred before the effective
010	date of this act, including a person who is found by the
011	Department of Revenue to have had a physical presence in this
012	state before the effective date of this act. This subsection is
013	also intended to provide relief to a marketplace seller for
014	sales made before the effective date of this act which were
015	facilitated by a marketplace provider. For a marketplace
	Page 35 of 37

CODING: Words stricken are deletions; words underlined are additions.

i	593-02191-21 202150c1
1016	provider with a physical presence in this state, this subsection
1017	is intended to provide relief only for sales facilitated by the
1018	marketplace provider on behalf of a marketplace seller.
1019	(2) A person who owes use tax under chapter 212, Florida
1020	Statutes, on the purchase of tangible personal property ordered
1021	by remote sale that was conducted before the effective date of
1022	this act is relieved of liability for tax, penalty, and interest
023	due. This subsection does not apply to the use tax liability of
024	a registered dealer.
1025	(3) This section does not establish a right to a refund of
1026	taxes already paid.
1027	Section 13. (1) The Department of Revenue is authorized,
1028	and all conditions are deemed met, to adopt emergency rules
L029	pursuant to s. 120.54(4), Florida Statutes, for the purpose of
L030	administering this act.
031	(2) Notwithstanding any other law, emergency rules adopted
032	pursuant to subsection (1) are effective for 6 months after
033	adoption and may be renewed during the pendency of procedures to
034	adopt permanent rules addressing the subject of the emergency
035	rules.
L036	(3) This section shall take effect upon this act becoming a
037	law and expires July 1, 2022.
038	Section 14. If any provision of this act or its application
1039	to any person or circumstance is held invalid, the invalidity
1040	does not affect other provisions or applications of the act
L041	which can be given effect without the invalid provision or
L042	application, and to this end the provisions of this act are
L043	severable.
1044	Section 15. Except as otherwise expressly provided in this
	Page 36 of 37
c	CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2021

202150c1

593-02191-21

1045 act and except for this section, which shall take effect upon 1046 this act becoming a law, this act shall take effect July 1, 1047 2021.

Page 37 of 37 CODING: Words stricken are deletions; words <u>underlined</u> are additions.

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

	Prepared	d By: The Professional S	Staff of the Committe	e on Appropriations	
BILL: SB 58					
INTRODUCER:	Senator Rodi	riguez			
SUBJECT:	Hospitals' Co	ommunity Benefit Ro	eporting		
DATE:	March 3, 202	21 REVISED:			
ANAL	YST	STAFF DIRECTOR	REFERENCE	ACTION	
1. Hackett		Ryon	CA	Favorable	
2. Gross		Babin	FT	Favorable	
3. Gross		Sadberry	AP	Pre-meeting	

I. Summary:

SB 58 repeals section 193.019, Florida Statutes, relating to community benefit reporting requirements by charitable hospitals for property tax exemption purposes. Chapter 2020-10, s. 2, Laws of Florida, required a charitable hospital to submit to the Department of Revenue the amount of net community benefit expense the hospital reported to the Internal Revenue Service. The act required, effective January 1, 2022, a property appraiser to limit a hospital's property tax exemption to the value of the hospital's community benefit expense if the hospital's net community benefit expense did not equal or exceed the value of its tax exemption for two consecutive years. The bill removes this requirement by repealing the statute before it takes effect.

The Revenue Estimating Conference determined that the bill will reduce local government revenue by an indeterminate amount, beginning in Fiscal Year 2022-2023.

The bill takes effect upon becoming a law.

II. Present Situation:

General Overview of Property Taxation

The ad valorem tax or "property tax" is an annual tax levied by counties, municipalities, school districts, and some special districts. The tax is based on the taxable value of property as of

January 1 of each year.¹ The property appraiser annually determines the "just value"² of property within the taxing authority and then applies relevant exclusions, assessment limitations, and exemptions to determine the property's "taxable value."³ Tax bills are mailed in November of each year based on the previous January 1 valuation and payment is due by the following March 31.

The Florida Constitution prohibits the state from levying ad valorem taxes on real estate or tangible personal property,⁴ and limits the Legislature's authority to provide for property valuations at less than just value, unless expressly authorized.⁵

The just valuation standard generally requires the property appraiser to consider the highest and best use of property;⁶ however, the Florida Constitution authorizes certain types of property to be valued based on their current use (classified use assessments), which often result in lower assessments. Properties that may receive classified use treatment in Florida include: agricultural land, land producing high water recharge to Florida's aquifers, and land used exclusively for noncommercial recreational purposes; land used for conservation purposes; historic properties when authorized by the county or municipality; and certain working waterfront property.⁷

Ad Valorem Exemption for Educational, Literary, Scientific, Religious, or Charitable Organizations

Florida's constitution grants a number of exemptions that exempt all or part of a property's assessed value from taxation, including exemptions for educational, literary, scientific, religious, or charitable purposes.⁸ The Legislature implements these constitutional exemptions and sets forth the criteria to determine whether property is entitled to an exemption.⁹

To determine whether a property's use qualifies for an educational, literary, scientific, religious, or charitable exemption, the property appraiser must consider the nature and extent of the qualifying activity and how it compares to the organization's other activities or other uses of the property.¹⁰ The portions of the property used predominantly for qualified purposes are exempt from ad valorem taxation.¹¹

¹ Both real property and tangible personal property are subject to tax. Section 192.001(12), F.S., defines "real property" as land, buildings, fixtures, and all other improvements to land. Section 192.001(11)(d), F.S., defines "tangible personal property" as all goods, chattels, and other articles of value capable of manual possession and whose chief value is intrinsic to the article itself.

² Property must be valued at "just value" for purposes of property taxation, unless the Florida Constitution provides otherwise. FLA. CONST. art VII, s. 4. Just value has been interpreted by the courts to mean the fair market value that a willing buyer would pay a willing seller for the property in an arm's-length transaction. *See Walter v. Shuler*, 176 So. 2d 81 (Fla. 1965); *Deltona Corp. v. Bailey*, 336 So. 2d 1163 (Fla. 1976); *Southern Bell Tel. & Tel. Co. v. Dade County*, 275 So. 2d 4 (Fla. 1973).

³ See s. 192.001(2) and (16), F.S.

⁴ FLA. CONST. art. VII, s. 1(a).

⁵ See FLA. CONST. art. VII, s. 4.

⁶ Section 193.011(2), F.S.

⁷ FLA. CONST. art. VII, s. 4.

⁸ FLA. CONST. art. VII, s. 3(a); s. 196.196, F.S.

⁹ Section 196.196, F.S.

¹⁰ Section 196.196(1), F.S.

¹¹ Section 196.196(2), F.S.

Hospitals seeking an ad valorem exemption for charitable use must be qualified as an exempt organization under the provisions of s. 501(c)(3) of the Internal Revenue Code.¹² To become a 501(c)(3) organization, none of the organization's earnings may benefit any private shareholder or individual, and the organization may not attempt to influence legislation as a substantial part of its activities.¹³

Federal Requirement to Report Community Benefit

In order to achieve and maintain 501(c)(3) nonprofit status, hospitals must report their community benefit to the IRS using the Schedule H (Form 990). "Community benefit" includes reduced cost and free health care services given to those unable to pay for it, as well as a hospital's spending on programs that promote community health. The Schedule H includes all of the following information:

- The net, unreimbursed costs of charity care.
- Participation in means-tested government programs such as Medicaid.
- Health professions education.
- Health services research.
- Subsidized health services.
- Community health improvement activities.
- Cash or in-kind contributions to other community groups, such as donating to a health screening event, or hosting a blood drive.¹⁴

Additionally, 501(c)(3) hospitals must conduct a community health needs assessment every three years, maintain a financial assistance policy, and abide by certain limitations on charges and billing and collection requirements.¹⁵

Florida has 154 501(c)(3) hospitals, which according to the Florida Hospital Association generate more than four billion dollars of community benefit, representing more than 12 percent of their entire hospital operating expenses.¹⁶

Florida's Reporting Requirement

During the 2020 Regular Session, the Legislature enacted s. 193.019, F.S., to require hospitals and property appraisers to submit certain information to the Department of Revenue (DOR) by January 15, 2022, and each year thereafter.

The property appraiser of each county must submit to the DOR the value of a hospital's tax exemption that was granted for the prior year.¹⁷

¹² Section 196.197, F.S.

¹³ 26 U.S.C. 501(c)(3).

¹⁴ See IRS Form 990 Schedule H.

¹⁵ 26 U.S.C. 501(r).

¹⁶ Florida Hospital Association, *FHA Takeaways: Hospital Community Benefit Standards and Financial Reporting*, FHA.org, *available at* <u>http://fha.org/advocacy/state-advocacy/legislative-issues/taxexempt-hospitals-and-community-benefit.aspx</u> (last visited Feb. 2, 2021).

¹⁷ Section 193.019(2), F.S.

A hospital seeking a charitable use property tax exemption must submit the following:

- A copy of its most recent IRS Form 990, Schedule H;
- A schedule that reports the net community benefit attributable to each county where services were provided, the net community benefit attributed to a county from another county, and the net community benefit attributable to services and activities provided outside of this state; and
- A document signed by the hospital CEO and an independent accountant stating that the community benefit calculations are true and correct.¹⁸

The DOR will determine if the county net community benefit attributed to a hospital's property located in the county equals or exceeds the value of the tax exemption. In any second consecutive year the value of the tax exemption is greater than the net community benefit provided, the DOR will notify the property appraiser to reduce the current year's tax exemption by the ratio of the hospital's net community benefit expense to the prior year's value of the exemption. In effect, limiting the value of the exemption to the amount of net community benefit provided.¹⁹ This data will be published by the DOR.

III. Effect of Proposed Changes:

The bill repeals s. 193.019, F.S.,²⁰ relating to a hospitals community benefit reporting requirements for property tax exemption purposes.

The bill takes effect upon becoming a law.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

Article VII, s. 18(b) of the State Constitution provides that, except upon the approval of each house of the Legislature by a two-thirds vote of the membership, the Legislature may not enact, amend, or repeal any general law if the anticipated effect of doing so would be to reduce the authority that municipalities or counties have to raise revenue in the aggregate, as such authority existed on February 1, 1989. However, the mandate requirements do not apply to laws having an insignificant fiscal impact,^{21, 22} which for Fiscal Year 2021-2022 is forecast at approximately \$2.2 million.²³

¹⁸ Section 193.019(3), F.S.

¹⁹ Section 193.019(4) and (5), F.S.

²⁰ Chapter 2020-10, s. 2, Laws of Fla. (creating s. 193.019, F.S., effective Jan. 1, 2022).

²¹ FLA. CONST. art. VII, s. 18(d).

²² An insignificant fiscal impact is the amount not greater than the average statewide population for the applicable fiscal year multiplied by \$0.10. *See* Florida Senate Committee on Community Affairs, *Interim Report 2012-115: Insignificant Impact*, (September 2011), *available at:* <u>http://www.flsenate.gov/PublishedContent/Session/2012/InterimReports/2012-115ca.pdf</u> (last visited Feb. 03, 2021).

²³ Based on the Demographic Estimating Conference's April 1, 2021, estimated population adopted on Nov. 13, 2020. The conference packet is *available at* <u>http://edr.state.fl.us/Content/conferences/population/ConferenceResults.pdf</u> (last visited Feb. 03, 2021).

The bill repeals s. 193.019, F.S., which was created during the 2020 Legislative Session. Neither s. 193.019, F.S., nor the bill reduce the authority that municipalities or counties have to raise revenue in the aggregate, as such authority existed on February 1, 1989. As such, the bill is not subject to the mandates provisions.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

The Revenue Estimating Conference determined that the bill will reduce local government revenue by an indeterminate amount, beginning in Fiscal Year 2022-2023.²⁴

B. Private Sector Impact:

Hospitals will avoid the cost of complying with the reporting requirements and potentially having their property tax exemption reduced based on their net community benefit expenses.

C. Government Sector Impact:

None.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

²⁴ Revenue Estimating Impact Conference, *Hospital Community Benefit Repeal, SB 58*, (Jan. 29, 2021), *available at* <u>http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2021/_pdf/page1-2.pdf</u> (last visited Feb. 2, 2021).

VIII. Statutes Affected:

This bill repeals section 193.019 of the Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Ву	Senator	Rodriguez
----	---------	-----------

	39-00522-21 202158
1	A bill to be entitled
2	An act relating to hospitals' community benefit
3	reporting; repealing s. 193.019, F.S., relating to
4	reporting of community benefit expenses for property
5	tax exemption purposes; providing an effective date.
6	
7	Be It Enacted by the Legislature of the State of Florida:
8	
9	Section 1. Section 193.019, Florida Statutes, is repealed.
10	Section 2. This act shall take effect upon becoming a law.
-	
	Page 1 of 1
	CODING: Words stricken are deletions; words <u>underlined</u> are additions.

		The Flo	rida Senate	STATEMENT				
(of the latest date listed below.)				
	Prepare	ed By: The Professional S	Staff of the Appropriat	ions Committee				
BILL:	SPB 7054							
INTRODUCER:	For considera	For consideration by the Appropriations Committee						
SUBJECT:	Trust Funds/Triumph Gulf Coast Trust Fund							
DATE: March 3, 2		1 REVISED:						
ANALYST 1. Hrdlicka		STAFF DIRECTOR Sadberry	REFERENCE AP	ACTION				

I. Summary:

SPB 7054 re-creates, without modification, the Triumph Gulf Coast Trust Fund within the Department of Economic Opportunity.

The bill is effective upon becoming a law.

The bill does not impact state and local government revenues and expenditures.

II. Present Situation:

Article III, s. 19(f) of the Florida Constitution requires the termination of all state trust funds within four years of their initial creation, unless the trust fund is exempted by the constitution or operation of law.

The Triumph Gulf Coast Trust Fund is scheduled to be terminated on July 1, 2021, unless recreated by the Legislature.

The trust fund was created in 2017 for the deposit of the funds from the "Settlement Agreement Between the Gulf States and the BP Entities with Respect to Economic and Other Claims Arising from the Deepwater Horizon Incident," which was entered into on October 5, 2015.¹ Under the settlement agreement, Florida will receive \$2 billion over an 18-year period. Of the settlement funds for Florida, 75 percent of payments to the state are transferred immediately upon receipt to the trust fund, and such funds are then released by the Department of Economic Opportunity to Triumph Gulf Coast, Inc., within 30 days of deposit in the trust fund.² The initial payment was \$400 million, \$300 million of which was transferred to Triumph Gulf Coast, Inc., in the

¹ The settlement agreement arose from *In re: Oil Spill by the Oil Rig "Deepwater Horizon" in the Gulf of Mexico, on April 20, 2010*, MDL 2179 in the United States District Court for the Eastern District of Louisiana. Chapter 2017-64, Laws of Fla. (creating s. 288.80125, F.S., relating to the trust fund, effective July 1, 2017).

² Section 288.8013(2), F.S.

2017-2018 fiscal year.³ Florida will receive \$106.7 million each year from 2019 until 2033; \$80 million is transferred to Triumph Gulf Coast and \$26.7 million is deposited in the General Revenue Fund.⁴

Funds are used by Triumph Gulf Coast, Inc., for projects within the eight disproportionately affected counties of Bay, Escambia, Franklin, Gulf, Okaloosa, Santa Rosa, Walton, and Wakulla.⁵ Awards to projects or programs must meet priorities for economic recovery, diversification, and enhancement of the disproportionately affected counties.⁶

Triumph Gulf Coast, Inc., is required to establish a trust account at a federally insured financial institution for the received funds. The corporation is also allowed to invest surplus funds in the Local Government Surplus Funds Trust Fund. Any interest earned in either the trust account or as invested must be deposited monthly back into the Triumph Gulf Coast Trust Fund.⁷

In Fiscal Year 2018-2019, the balance of interest in the trust fund was transferred to Triumph Gulf Coast, Inc., for projects.⁸ In Fiscal Year 2020-2021, \$8 million from the trust fund was appropriated to the Department of Economic Opportunity to serve as match for a potential grant from the U.S. Economic Development Administration for a revolving loan program in the region impacted by Hurricane Michael.⁹ As of February 19, 2021, the trust fund had a cash balance of \$15.4 million.

The trust fund is exempt from the general revenue service charge provided in s. 215.20, F.S.

Pursuant to s. 215.3206, F.S., the Department of Economic Opportunity reviewed the purpose and use of the trust fund and recommended the re-creation of the trust fund without modification.¹⁰

III. Effect of Proposed Changes:

The Triumph Gulf Coast Trust Fund within the Department of Economic Opportunity is recreated without modification. Section 288.80125(3), F.S., which terminates the trust fund on July 1, 2021, is repealed. The bill is effective upon becoming a law.

³ See ch. 2017-63, Laws of Fla., and Triumph Gulf Coast, *Frequently Asked Questions: How does Triumph Gulf Coast receive funding?*, available at <u>https://www.myfloridatriumph.com/about/frequently-asked-questions/</u> (last visited Feb. 22, 2021).

⁴ In re: Oil Spill by the Oil Rig "Deepwater Horizon" in the Gulf of Mexico, on April 20, 2010, Settlement Agreement Between the Gulf States and the BP Entities with Respect to Economic and Other Claims Arising from the Deepwater Horizon Incident, *Attachment I*, filed October 5, 2015, available at

http://www.laed.uscourts.gov/sites/default/files/OilSpill/Orders/10052015Motion(DismissalofStates%2015435).pdf (last visited Feb. 22, 2021).

⁵ Section 288.8012(3), F.S; see also s. 288.8013(2)(b) and (c), F.S.

⁶ See s. 288.8017, F.S.

⁷ Section 288.8013(3), F.S.

⁸ Chapter 2018-9, s. 80, Laws of Fla.

⁹ Chapter 2020-111, s. 6, Specific Appropriation 2267, Laws of Fla.

¹⁰ Fiscal Year 2021-2022, *Schedule ID: Request For Creation, Re-Creation, Retention, Termination, or Modification of a Trust Fund*, Department of Economic Opportunity, Triumph Gulf Coast Trust Fund (on file with the Senate Transportation, Tourism, and Economic Development Appropriations Subcommittee).

Page 3

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

Pursuant to Art. III, s. 19(f)(1) of the Florida Constitution, a bill that re-creates a trust fund must pass by a three-fifths vote of the membership of each house in a separate bill for that purpose only.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None. This bill has no fiscal impact on state agencies or state funds, on local governments as a whole, or on the private sector. It simply re-creates, without modification, an existing state trust fund and continues the current use of the fund.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill amends section 288.80125 of the Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

(PROPOSED BILL) SPB 7054

FOR	CONSIDERATION	By	the	Committe	e on	Appro	priations
-----	---------------	----	-----	----------	------	-------	-----------

	576-00896A-21 20217054pb	
1	A bill to be entitled	
2	An act relating to trust funds; re-creating the	
3	Triumph Gulf Coast Trust Fund within the Department of	
4	Economic Opportunity without modification; amending s.	
5	288.80125, F.S.; removing provisions relating to the	
6	termination of the trust fund; providing an effective	
7	date.	
8		
9	WHEREAS, the Legislature wishes to extend the life of the	
10	Triumph Gulf Coast Trust Fund within the Department of Economic	
11	Opportunity which is otherwise scheduled to be terminated	
12	pursuant to constitutional mandate, and	
13	WHEREAS, the Legislature has reviewed the trust fund before	
14	its scheduled termination date and has found that it continues	
15	to meet an important public purpose, and	
16	WHEREAS, the Legislature has found that existing public	
17	policy concerning the trust fund sets adequate parameters for	
18	its use, NOW, THEREFORE,	
19		
20	Be It Enacted by the Legislature of the State of Florida:	
21		
22	Section 1. The Triumph Gulf Coast Trust Fund within the	
23	Department of Economic Opportunity, FLAIR number 40-2-043, which	
24	is to be terminated pursuant to Section 19(f), Article III of	
25	the State Constitution on July 1, 2021, is re-created.	
26	Section 2. Subsection (3) of section 288.80125, Florida	
27	Statutes, is amended to read:	
28	288.80125 Triumph Gulf Coast Trust Fund	
29	(3) In accordance with s. 19(f)(2), Art. III of the State	
'	Page 1 of 2	

 $\textbf{CODING: Words } \underline{stricken} \text{ are deletions; words } \underline{underlined} \text{ are additions.}$

576-00896A-21 Constitution, the Triumph Gul

20217054pb

- 30 Constitution, the Triumph Culf Coast Trust Fund shall, unless
- 31 terminated sooner, be terminated on July 1, 2021. Before its
- 32 scheduled termination, the trust fund shall be reviewed as
- 33 provided in s. 215.3206(1) and (2).

34

Section 3. This act shall take effect upon becoming a law.

 $\label{eq:page 2 of 2} \mbox{CODING: Words stricken} \mbox{ are deletions; words } \underline{\mbox{ underlined }} \mbox{ are additions.}$

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT (This document is based on the provisions contained in the legislation as of the latest date listed below.) Prepared By: The Professional Staff of the Committee on Appropriations SPB 7056 BILL: For consideration by the Appropriatons Committee INTRODUCER: **Trust Funds** SUBJECT: March 3, 2021 DATE: **REVISED:** ANALYST STAFF DIRECTOR REFERENCE ACTION 1. Urban AP **Pre-meeting** Sadberry

I. Summary:

SPB 7056 terminates the following trust funds:

- Public Defenders Revenue Trust Fund within the Justice Administrative Commission.
- Revolving Trust Fund within the Department of Law Enforcement.
- Welfare Transition Trust Fund within the Department of Military Affairs.
- Welfare Transition Trust Fund within the Department of Health.

The bill takes effect July 1, 2021.

II. Present Situation:

Trust Funds

Article III, s. 19(f) of the Florida Constitution requires the termination of all state trust funds within four years after their initial creation, unless the trust fund is exempted by the constitution or operation of law. If a trust fund was created pursuant to law, it should be reviewed, and either re-created after its initial creation or terminated, to prevent its automatic termination by the Florida Constitution. In subsequent reviews, the trust fund should be recommended for retention, if it is still necessary, or recommended for termination if it is no longer needed. To stagger trust fund reviews, a schedule is set forth each year listing which agency's trust funds are up for legislative review.¹ In any year that a state agency is scheduled for a trust fund review, the agency is required to provide recommendations in their legislative budget request relating to whether trust funds within their agency should be created, re-created, retained, terminated, or modified.²

When the Legislature terminates a trust fund, the agency that administers the trust fund is required to pay all outstanding debts or obligations of the trust fund as soon as practicable, and

¹ Section 215.3208, F.S.

² See Executive Office of the Governor, Office of Policy and Budget, *Legislative Budget Request Instructions* (July 2020) *available at* <u>http://floridafiscalportal.state.fl.us/Document.aspx?ID=20226&DocType=PDF</u> (last visited Feb. 26, 2021).

the Chief Financial Officer is required to close out and remove the trust fund from the various state financial systems, using generally accepted accounting principles concerning assets, liabilities, and warrants outstanding.³

Any moneys in a trust fund at the time it is terminated may be distributed as determined by the Legislature. If no such determination is made, the funds remaining after all outstanding obligations of the fund are met are deposited into the General Revenue Fund.⁴

Public Defenders Revenue Trust Fund – Justice Administrative Commission

The Public Defenders Revenue Trust Fund, FLAIR number 20-2-059, was created within the Justice Administrative Commission (JAC) in 2009 as a depository for Article V funds. The funds are authorized to be used for activities of the public defender, which include activities related to the defense of any person determined to be indigent.^{5,6} The Public Defenders Revenue Trust Fund pre-2018, was supported by revenues derived from two sources: (1) \$1.67 of a \$10 assessment paid for all noncriminal moving and nonmoving violations under chs. 316, 320, and 322, F.S., and (2) \$250 of a \$1,001 surcharge imposed when a person pleads guilty or nolo contender to, or is found guilty of, the criminal use of personal identification information, as defined in s. 817.568, F.S.⁷

During the 2018 Legislative Session, \$2.6 million in budget authority was transferred from the Public Defenders Revenue Trust Fund to the Indigent Criminal Defense Trust Fund within the JAC.⁸ The purposes of the Indigent Criminal Defense Trust Fund and the Public Defenders Revenue Trust Fund are the same. The Fiscal Year 2018-2019 Implementing Bill made conforming changes to redirect future revenues to the Indigent Criminal Defense Trust Fund.⁹ The conforming changes were carried forward for both the 2018-2019 fiscal year and the 2020-2021 fiscal year and are set to expire July 1, 2021.¹⁰

The current balance in the trust fund is \$0 and no operating budget authority remains. Therefore, the JAC recommended the termination of the trust fund.¹¹

Revolving Trust Fund – Department of Law Enforcement

The Revolving Trust Fund, FLAIR number 71-2-600, within the Department of Law Enforcement (DLE) was recreated without modification by ch. 2002-113, Laws of Florida. The trust fund serves as a depository for loaned cash from the General Revenue Fund, for use by the DLE in criminal justice investigations. Funds loaned are deposited back to the General Revenue Fund after completion of investigative activities. The DLE reports that it has not used funds from

http://floridafiscalportal.state.fl.us/Document.aspx?ID=21079&DocType=PDF (last visited Feb. 26, 2021).

³ Section 215.3208, F.S.

 $^{^{4}}$ Id.

⁵ Section 27.61, F.S.

⁶ Section 27.51, F.S.

⁷ Sections 318.88 and 817.58, F.S., respectively.

⁸ Chapter 2018-09, Laws of Fla.

⁹ Chapter 2018-10, ss. 39 and 42, Laws of Fla.

¹⁰ Chapter 2019-116, ss. 61 and 63, Laws of Fla.; ch. 2020-114, ss. 61 and 63, Laws of Fla.

¹¹ Justice Administrative Commission, Fiscal Year 2021-2022, Schedule ID: Request for Creation, Re-creation, Retention, Termination, or Modification of a Trust Fund available at

the trust fund in 20 years and, instead, uses another trust fund held outside of the State Treasury for this purpose.¹²

Section 127 of the Fiscal Year 2020-2021 General Appropriations Act (ch. 2020-111, Laws of Florida) transferred the \$1,000,000 unobligated cash balances in the trust fund to the General Revenue Fund. The DLE in its legislative budget request recommended the termination of the trust fund.¹³

Welfare Transition Trust Fund – Department of Military Affairs and Department of Health

The Welfare Transition Trust Fund, FLAIR Number 62-2-401, within the Department of Military Affairs (DMA) and the Welfare Transition Trust Fund, FLAIR Number 64-2-401, within the Department of Health (DOH) were created for the purpose of receiving federal block grant funds under the Temporary Assistance for Needy Families Program (TANF).¹⁴

Trust fund dollars are required to be used exclusively for the purpose of providing services to individuals eligible under TANF pursuant to the requirements and limitations of Part A of Title IV of the Social Security Act, as amended, or any other federal requirement or limitation.

Funds credited to the trust fund consist of those funds collected from the TANF block grant.

Both the DMA and the DOH no longer provide services related to the TANF block grant. Therefore, there is no longer a need for the Welfare Transition Trust Funds within these agencies.

III. **Effect of Proposed Changes:**

This bill terminates the Public Defenders Revenue Trust Fund within the Justice Administrative Commission (JAC). The bill transfers any remaining balances and revenue to the Indigent Criminal Defense Trust Fund and requires the JAC to pay any outstanding debts or obligations against the fund. The bill repeals s. 27.61, F.S., relating to the Public Defenders Revenue Trust Fund and amends ss. 318.18 and 817.568, F.S., to redirect future revenues to the Indigent Criminal Defense Trust Fund within the JAC.

The bill terminates the Revolving Trust Fund within the Department of Law Enforcement. The bill transfers any remaining balances and revenue to the General Revenue Fund and requires the DLE to pay any outstanding debts or obligations against the fund.

The bill terminates the Welfare Transition Trust Fund within the Department of Military Affairs. The bill transfers any remaining balances and revenue to the DMA's Federal Grants Trust Fund and requires the DMA to pay any outstanding debts or obligations against the fund. The bill repeals s. 250.175(5), F.S., relating to the Welfare Transition Trust Fund.

http://floridafiscalportal.state.fl.us/Document.aspx?ID=21093&DocType=PDF (last visited Feb. 26, 2021).

¹² Email from Cynthia Barr, Senior Budget Officer, Department of Law Enforcement (Nov. 12, 2020) (on file with the Senate Appropriations Committee).

¹³ Department of Law Enforcement, Fiscal Year 2021-2022, Schedule ID: Request for Creation, Re-creation, Retention, Termination, or Modification of a Trust Fund available at

¹⁴ Sections 250.175 and 20.435, F.S., respectively.

The bill terminates the Welfare Transition Trust Fund within the Department of Health. The bill transfers any remaining balances and revenue to the DOH's Federal Grants Trust Fund and requires the DOH to pay any outstanding debts or obligations against the fund. The bill repeals s. 20.435(8), F.S., relating to the Welfare Transition Trust Fund.

The bill is effective July 1, 2021.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues: None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 318.18, 817.568, 250.175, and 20.435.

This bill repeals section 27.61 of the Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

(PROPOSED BILL) SPB 7056

FOR CONSIDERATION By the Committee on Appropriations

	576-02223-21 20217056pb
1	A bill to be entitled
2	An act relating to trust funds; terminating the Public
3	Defenders Revenue Trust Fund within the Justice
4	Administrative Commission; providing for the
5	disposition of balances in and revenues of the trust
6	fund; terminating the Revolving Trust Fund within the
7	Department of Law Enforcement; providing for the
8	disposition of balances in and revenues of the trust
9	fund; repealing s. 27.61, F.S., relating to the Public
10	Defenders Revenue Trust Fund; amending ss. 318.18 and
11	817.568, F.S.; providing for the redirection of
12	certain revenues from the Public Defenders Revenue
13	Trust Fund to the Indigent Criminal Defense Trust Fund
14	to conform to changes made by the act; terminating the
15	Welfare Transition Trust Fund within the Department of
16	Military Affairs; providing for the disposition of
17	balances in and revenues of the trust fund; repealing
18	s. 250.175(5), F.S., relating to the Welfare
19	Transition Trust Fund; terminating the Welfare
20	Transition Trust Fund within the Department of Health;
21	providing for the disposition of balances in and
22	revenues of the trust fund; repealing s. 20.435(8),
23	F.S., relating to the Welfare Transition Trust Fund;
24	providing an effective date.
25	
26	Be It Enacted by the Legislature of the State of Florida:
27	
28	Section 1. (1) The Public Defenders Revenue Trust Fund,
29	FLAIR number 20-2-059, within the Justice Administrative

Page 1 of 4										
CODING:	Words	stricken	are	deletions;	words	underlined	are	additions.		

1	576-02223-21 20217056pb
30	Commission, is terminated.
31	(2) All current balances remaining in, and all revenues of,
32	the trust fund shall be transferred to the Indigent Criminal
33	Defense Trust Fund within the Justice Administrative Commission.
34	(3) The Justice Administrative Commission shall pay any
35	outstanding debts and obligations of the terminated fund as soon
36	as practicable, and the Chief Financial Officer shall close out
37	and remove the terminated fund from the various state accounting
38	systems using generally accepted accounting principles
39	concerning warrants outstanding, assets, and liabilities.
40	Section 2. (1) The Revolving Trust Fund, FLAIR number 71-2-
41	600, within the Department of Law Enforcement, is terminated.
42	(2) All current balances remaining in, and all revenues of,
43	the trust fund shall be transferred to the General Revenue Fund.
44	(3) The Department of Law Enforcement shall pay any
45	outstanding debts and obligations of the terminated fund as soon
46	as practicable, and the Chief Financial Officer shall close out
47	and remove the terminated fund from the various state accounting
48	systems using generally accepted accounting principles
49	concerning warrants outstanding, assets, and liabilities.
50	Section 3. Section 27.61, Florida Statutes, is repealed.
51	Section 4. Upon the expiration and reversion of the
52	amendment made to section 318.18, Florida Statutes, pursuant to
53	section 63 of chapter 2020-114, Laws of Florida, paragraph (c)
54	of subsection (19) of section 318.18, Florida Statutes, is
55	amended to read:
56	318.18 Amount of penaltiesThe penalties required for a
57	noncriminal disposition pursuant to s. 318.14 or a criminal
58	offense listed in s. 318.17 are as follows:
1	Page 2 of 4
	raye 2 OI 4

 $\textbf{CODING:} \text{ Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$

(PROPOSED BILL) SPB 7056

	576-02223-21 20217056pb
59	(19) In addition to any penalties imposed, an Article V
60	assessment of \$10 must be paid for all noncriminal moving and
61	nonmoving violations under chapters 316, 320, and 322. The
62	assessment is not revenue for purposes of s. 28.36 and may not
63	be used in establishing the budget of the clerk of the court
64	under that section or s. 28.35. Of the funds collected under
65	this subsection:
66	(c) The sum of $\$1.67$ shall be deposited in the <u>Indigent</u>
67	Criminal Defense Trust Fund Public Defenders Revenue Trust Fund
68	for use by the public defenders.
69	Section 5. Upon the expiration and reversion of the
70	amendment made to section 817.568, Florida Statutes, pursuant to
71	section 63 of chapter 2020-114, Laws of Florida, paragraph (b)
72	of subsection (12) of section 817.568, Florida Statutes, is
73	amended to read:
74	817.568 Criminal use of personal identification
75	information
76	(12) In addition to any sanction imposed when a person
77	pleads guilty or nolo contendere to, or is found guilty of,
78	regardless of adjudication, a violation of this section, the
79	court shall impose a surcharge of \$1,001.
80	(b) The sum of $$250$ of the surcharge shall be deposited
81	into the State Attorneys Revenue Trust Fund for the purpose of
82	funding prosecutions of offenses relating to the criminal use of
83	personal identification information. The sum of \$250 of the
84	surcharge shall be deposited into the Indigent Criminal Defense
85	Trust Fund Public Defenders Revenue Trust Fund for the purposes
86	of indigent criminal defense related to the criminal use of
87	personal identification information.
	Page 3 of 4

 $\textbf{CODING:} \text{ Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$

	576-02223-21 20217056pi
88	Section 6. (1) The Welfare Transition Trust Fund within the
89	Department of Military Affairs, FLAIR number 62-2-401, is
90	terminated.
91	(2) All current balances remaining in, and all revenues of,
92	the trust fund, shall be transferred to the Federal Grants Trust
93	Fund, FLAIR number 62-2-261.
94	(3) The Department of Military Affairs shall pay any
95	outstanding debts and obligations of the terminated fund as soon
96	as practicable, and the Chief Financial Officer shall close out
97	and remove the terminated fund from the various state accounting
98	systems using generally accepted accounting principles
99	concerning warrants outstanding, assets, and liabilities.
100	Section 7. Subsection (5) of section 250.175, Florida
101	Statutes, is repealed.
102	Section 8. (1) The Welfare Transition Trust Fund within the
103	Department of Health, FLAIR number 64-2-401, is terminated.
104	(2) All current balances remaining in, and all revenues of,
105	the trust fund, shall be transferred to the Federal Grants Trust
106	Fund, FLAIR number 64-2-261.
107	(3) The Department of Health shall pay any outstanding
108	debts and obligations of the terminated fund as soon as
109	practicable, and the Chief Financial Officer shall close out and
110	remove the terminated fund from the various state accounting
111	systems using generally accepted accounting principles
112	concerning warrants outstanding, assets, and liabilities.
113	Section 9. Subsection (8) of section 20.435, Florida
114	Statutes, is repealed.
115	Section 10. This act shall take effect July 1, 2021.
I	Page 4 of 4