Tab 1	SPI	SPB 7024 by AP; State Planning and Budgeting					
Tab 2	SPI	<b>B 7026</b> k	by <b>AP;</b> Inforr	nation Technology			
464614	Α	S	FAV	AP, Harrell	btw L.375 - 376:	03/20 10:52 AM	
208734	А	S	FAV	AP, Harrell	Delete L.710:	03/20 10:52 AM	
784910	А	S	FAV	AP, Harrell	Delete L.1324 - 1459:	03/20 10:52 AM	
867736	А	S	FAV	AP, Harrell	Delete L.2537 - 2901:	03/20 10:52 AM	
Tab 3	SB	158 by I	Berman; Sin	nilar to H 00141 Coverage	for Diagnostic and Supplemental	Breast Examinations	

#### **The Florida Senate**

**COMMITTEE MEETING EXPANDED AGENDA** 

APPROPRIATIONS Senator Hooper, Chair Senator Rouson, Vice Chair

TIME:	Thursday, March 20, 2025 9:00 a.m.—12:00 noon <i>Toni Jennings Committee Room,</i> 110 Senate Building
MEMBERS:	Senator Hooper, Chair; Senator Rouson, Vice Chair; Senators Ber DiCaglia Fina Careia Crall Harroll Martin McClain Pizza Palek

**IEMBERS:** Senator Hooper, Chair; Senator Rouson, Vice Chair; Senators Berman, Brodeur, Burgess, Collins, DiCeglie, Fine, Garcia, Grall, Harrell, Martin, McClain, Pizzo, Polsky, Sharief, Smith, Trumbull, and Wright

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
	Consideration of proposed bill:		
1	SPB 7024	State Planning and Budgeting; Revising the purpose of long-range program plans; requiring that long- range program plans cover a specified timeframe and remain in effect until replaced or adjusted as provided by specified provisions; requiring state agencies, the judicial branch, and the Division of Administrative Hearings to submit legislative budget requests before a specified date in each odd-numbered year and by a specified date in each even-numbered year; requiring state agencies and the judicial branch to maintain performance measures, outcomes, and standards, etc.	Submitted and Reported Favorably as Committee Bill Yeas 18 Nays 0
	Consideration of proposed bill:		
2	SPB 7026	Information Technology; Creating the Agency for State Systems and Enterprise Technology (ASSET); requiring that the Division of Elections comprehensive risk assessment comply with the risk assessment methodology developed by ASSET; requiring agencies and the judicial branch to include a cumulative inventory and a certain status report of specified projects with their legislative budget requests; revising the powers, duties, and functions of the Department of Management Services, through the Florida Digital Service, etc.	Submitted and Reported Favorably as Committee Bill Yeas 18 Nays 0
3	<b>SB 158</b> Berman (Similar H 141)	Coverage for Diagnostic and Supplemental Breast Examinations; Prohibiting the state group insurance program from imposing any cost-sharing requirement upon an enrollee with respect to coverage for diagnostic breast examinations or supplemental breast examinations, etc.	Favorable Yeas 18 Nays 0
		AEG 03/05/2025 Favorable AP 03/20/2025 Favorable	

Other Related Meeting Documents

(		IS AND FIS		of the latest date listed below.)		
	Prepared By: The	Professional Sta	aff of the Committe	e on Appropriations		
BILL:	SB 7024					
INTRODUCER:	Appropriations Con	mittee				
SUBJECT:	State Planning and l	Budgeting				
DATE:	March 20, 2025	REVISED:				
ANAL` 1. <u>Griffin</u>	/ST STAF Sadbe	F DIRECTOR	REFERENCE	ACTION AP Submitted as Comm. Bill/FAV		

# I. Summary:

SB 7024 revises provisions within ch. 216, F.S., relating to the state budgeting and planning process, to clarify terminology, simplify the long-range program plan process, update the legislative budget request process, and remove obsolete provisions.

The bill does not impact state revenues or expenditures. See Section V. Fiscal Impact Statement.

The bill takes effect July 1, 2025.

### II. Present Situation:

### **State Budgeting and Planning**

Chapter 216, F.S., provides guidelines and requirements for the Executive Office of the Governor, state agencies, and the judicial branch for developing and submitting legislative budget requests and implementing legislative appropriations in accordance with s. 19, Art. III, of the Florida Constitution.

# Long-Range Program Plans

The Florida Constitution requires general law to provide for a long-range state planning document. Section 216.013, F.S., requires state agencies and the judicial branch to develop long-range program plans to achieve state goals using an interagency planning process that includes the development of integrated agency program service outcomes.

The long-range program plans must provide the framework for the development of budget requests and identify, in part, the mission of the agency or judicial branch, the goals established to accomplish the mission, and the objectives developed to achieve state goals.<sup>1</sup> Each plan is

<sup>&</sup>lt;sup>1</sup> Section 216.013(1), F.S.

required to cover a period of five fiscal years and must be revised annually. Each state agency and the judicial branch is required to post their long-range program plans on their websites no later than September 30<sup>th</sup> of each year.<sup>2</sup>

State agencies and the judicial branch were not required to develop or post an update to their plans going into planning and budgeting for the 2025-2026 fiscal year in light of the review that the Government Efficiency Task Force had undertaken.<sup>3</sup>

# Performance Measures and Standards

Agencies and the judicial branch are required to maintain a comprehensive accountability system containing, at a minimum, a list of performance measures that are adopted by the Legislature. Agencies and the judicial branch must submit output and outcome measures and standards, as well as historical baseline performance data. The Legislature is authorized to create, amend, and delete performance measures and standards.<sup>4</sup>

# Legislative Budget Requests

In accordance with s. 19, Art. III, of the Florida Constitution, s. 216.023, F.S., requires state agencies and the judicial branch to submit requests for the Legislature for the amounts of money such agency or branch believes will be needed in the performance of the functions that it is authorized, or which it is requesting authorization by law, to perform.<sup>5</sup>

Each state agency and the judicial branch is required to submit a final legislative budget request to the Legislature and the Governor in the form and manner prescribed by the budget instructions no later than October 15<sup>th</sup> of each year, unless an alternative date is agreed to be in the best interest of the state by the Governor and the chairs of the legislative appropriations committees.<sup>6</sup>

# Agency Incentive and Savings Programs

Section 216.1815, F.S., authorizes agencies and the judicial branch to retain a portion of the savings produced by internally generated agency or judicial branch program efficiencies and cost reductions in order to provide an incentive for agencies and the judicial branch to re-engineer business processes and otherwise increase operating efficiency. To be eligible to retain funds, an agency or judicial branch must submit a plan and an associated request to amend its approved operating budget to the Legislative Budget Commission, which will determine the amount the agency or the judicial branch will be allowed to retain considering the actual savings projected for the current year budget and the annualized savings.<sup>7</sup> Each agency or the judicial branch allowed to retain funds is required to submit in its next legislative budget request a schedule showing how it used such funds.<sup>8</sup>

<sup>&</sup>lt;sup>2</sup> Section 216.013(4), F.S.

<sup>&</sup>lt;sup>3</sup> Section 216.013(7), F.S.

<sup>&</sup>lt;sup>4</sup> Section 216.1827, F.S.

<sup>&</sup>lt;sup>5</sup> Section 216.011(1)(cc), F.S.

<sup>&</sup>lt;sup>6</sup> Section 216.023.

<sup>&</sup>lt;sup>7</sup> Section 216.1815, F.S.

<sup>&</sup>lt;sup>8</sup> Id.

# Activity-based Planning and Budgeting

Section 216.1826, F.S., requires agencies to work in consultation with the Executive Office of the Governor and the appropriation committees of the Legislature to identify and reach consensus on the appropriate services and activities for activity-based budgeting. Additionally, agencies or the judicial branch are required to examine approved performance measures and recommend any changes so that outcomes are clearly delineated for each service or program, as appropriate, and outputs are aligned with activities. Output measures should be capable of being used to generate a unit cost for each activity resulting in a true accounting of what the state should spend on each activity it provides and what the state should expect to accomplish with those funds.

# Authorized Positions

The total number of authorized positions of a state agency or entity of the judicial branch may not exceed the total provided in the General Appropriations Act, unless otherwise expressly provided by law.<sup>9</sup> If a state agency or entity of the judicial branch finds that the number of positions so provided is not sufficient to administer its authorized programs, it may file an application with the Executive Office of the Governor or the Chief Justice. If the Executive Office of the Governor or Chief Justice certifies that there are no authorized positions available for addition, deletion, or transfer within the agency and recommends an increase in the number of positions for the following reasons only:

- To implement or provide for continuing federal grants or changes in grants not previously anticipated.
- To meet emergencies pursuant to s. 252.36.
- To satisfy new federal regulations or changes therein.
- To take advantage of opportunities to reduce operating expenditures or to increase the revenues of the state or local government.
- To authorize positions that were not fixed by the Legislature through error in drafting the appropriations acts.<sup>10</sup>

Actions recommended by the Executive Office of the Governor or the Chief Justice are subject to the approval by the Legislative Budget Commission.<sup>11</sup>

Historically, there has been an exception provided for the Department of Corrections in the bill implementing the General Appropriations Act.<sup>12</sup> For the 2024-2025 fiscal year, if the actual inmate population of the Department of Corrections exceeds the inmate population projections of the December 15, 2023, Criminal Justice Estimating Conference by 1 percent for 2 consecutive months or 2 percent for any month, the Executive Office of the Governor, with the approval of the Legislative Budget Commission, is required to immediately notify the Criminal Justice Estimating Conference, which shall convene as soon as possible to revise the estimates.

<sup>&</sup>lt;sup>9</sup> Section 216.262, F.S.

 $<sup>^{10}</sup>$  Id.

<sup>&</sup>lt;sup>11</sup> Id.

<sup>&</sup>lt;sup>12</sup> Chapter 2024-228, s. 28, L.O.F.

The Department of Corrections is then authorized to submit a budget amendment requesting the establishment of positions in excess of the number authorized by the Legislature and additional appropriations from unallocated general revenue sufficient to provide for essential staff, fixed capital improvements, and other resources to provide classification, security, food services, health services, and other variable expenses within the institutions to accommodate the estimated increase in the inmate population.<sup>13</sup>

# Transfers of Appropriations

Funds provided in the General Appropriations Act or otherwise expressly provided by law are required to be expended only for the purpose for which appropriated. Appropriations may not be transferred between state agencies, or between a state agency and the judicial branch, unless specifically authorized by law.<sup>14</sup>

However, there are some exceptions provided in s. 216.292, F.S., provided the transfer is determined to be in the best interest of the state. Additionally, such authorized revisions must be consistent with the intent of the approved operating budget, must be consistent with legislative policy and intent, and may not conflict with specific spending policies specified in the General Appropriations Act.<sup>15</sup>

The transfer of appropriations funded from identical funding sources, except appropriations for fixed capital outlay, and the transfer of amounts included within the total original approved budget and plans of releases of appropriations as furnished pursuant to ss. 216.181 and 216.192, F.S., may be made by the head of each department or the Chief of the Supreme Court whenever it is deemed necessary by reason of changed conditions as follows:

- Between categories of appropriations within a budget entity, if no category of appropriation is increased or decreased by more than five percent of the original approved budget or \$250,000, whichever is greater, by all action taken under this subsection.
- Between budget entities within identical categories of appropriations, if no category of appropriation is increased or decreased by more than five percent of the original approved budget or \$250,000, whichever is greater, by all action taken under this subsection.<sup>16</sup>

However, any agency exceeding salary rate established pursuant to s. 216.181(8) on June 30th of any fiscal year is not authorized to make such transfers in the subsequent fiscal year.

Notice of proposed transfers must be provided to the Executive Office of the Governor and the chairs of the legislative appropriations committees at least three days prior to agency implementation, in order to provide an opportunity for review. The review shall be limited to ensuring that the transfer is in compliance with the requirements of this paragraph, but must ensure that transfers proposed pursuant to this paragraph comply with this chapter, maximize the use of available and appropriate trust funds, and are not contrary to legislative policy and intent.

<sup>&</sup>lt;sup>13</sup> Section 216.262(4), F.S.

 $<sup>^{14}</sup>$  Id.

<sup>&</sup>lt;sup>15</sup> Section 216.292, F.S.

<sup>&</sup>lt;sup>16</sup> Section 216.292(2), F.S.

The following transfers are authorized with the approval of the Executive Office of the Governor for the executive branch or the Chief Justice for the judicial branch, subject to the notice and objection provisions of s. 216.177, F.S.:

- The transfer of appropriations for operations from trust funds up to \$1 million.
- The transfer of positions between budget entities.<sup>17</sup>

The following transfers are authorized with the approval of the Legislative Budget Commission. Unless waived by the chair and vice chair of the commission, notice of such transfers must be provided 14 days before the commission meeting:

- The transfer of appropriations for operations from the General Revenue Fund in excess of \$1 million, but within a state agency or within the judicial branch, as recommended by the Executive Office of the Governor or the Chief Justice of the Supreme Court.
- The transfer of appropriations for operations from trust funds in excess of \$1 million, as recommended by the Executive Office of the Governor or the Chief Justice of the Supreme Court.
- The transfer of the portion of an appropriation for a named fixed capital outlay project found to be in excess of that needed to complete the project to another project for which there has been an appropriation in the same fiscal year from the same fund and within the same department where a deficiency is found to exist, at the request of the Executive Office of the Governor for state agencies or the Chief Justice of the Supreme Court for the judicial branch.
- The transfers necessary to accomplish the purposes of reorganization within state agencies or the judicial branch authorized by the Legislature when the necessary adjustments of appropriations and positions have not been provided in the General Appropriations Act.<sup>18</sup>

# **Government Efficiency Task Force**

Article III, s. 19 of the Florida Constitution requires a Government Efficiency Task Force composed of members of the Legislature and representatives from the private and public sectors to develop recommendations for improving governmental operations and reducing costs. The task force is required to meet every four years and submit its work to the Joint Legislative Budget Commission, the Governor, and the Chief Justice of the Supreme Court.

In June 2024, the task force established a working group to study the Long-Range Program Plans. The working group reported the following recommendations and improvements:

- Improving flexibility through, creating a more dynamic process for revising plans based on new information, such as requiring agencies to update plans annually or bi-annually for more adaptable long-term strategic planning;
- Simplifying processes to reduce administrative demands and free up resources for service delivery, including a system for capturing lessons-learned and best practices from each planning cycle to aid with future planning cycles; and
- Shifting focus to outcomes, rather than outputs by requiring performance measures to focus on meaningful outcomes, rather than easily measured outputs.<sup>19</sup>

<sup>&</sup>lt;sup>17</sup> Section 216.292(3), F.S.

<sup>&</sup>lt;sup>18</sup> Section 216.292(4), F.S.

<sup>&</sup>lt;sup>19</sup> Florida Government Efficiency Task Force, 2024-2025 Final Recommendations, at 3 (available at <u>https://www.dms.myflorida.com/other\_programs/government\_efficiency\_task\_force</u>).

# III. Effect of Proposed Changes:

**Section 1** amends s. 216.011, F.S., to clarify the definition of fixed capital outlay and specify that the definition does not include minor repairs or maintenance which may be appropriated in an expense, contracted services, or a special appropriations category. The bill also deletes the definitions for the terms "disincentives" and "incentives."

**Section 2** amends s. 216.013, F.S., to update the LRPP requirements. Pursuant to the bill, LRPPs must be submitted annually by each agency and the judicial branch by September 15 to the Legislative Budget Commission for approval, including any update on meeting their plans' approved performance measure and any deviation from expected performance measures. An agency or the judicial branch that does not comply with the submission deadline and requirements will not be able to submit budget amendments or otherwise make changes to its budget until the agency or judicial branch has corrected the deficiency.

The LRPPs must include information about the implementation status of any law enacted in the previous legislative session. The status must be provided until all provisions of the law are fully implemented. For the purposes of initial implementation, an agency must provide information on laws enacted in the 2023 and 2024 regular session that have provision not fully implemented.

The implementation status information must include:

- Actions or steps taken to implement the law, including but not limited to:
  - Administrative rules for proposed implementation.
  - Procurements required.
  - Contracts executed to assist the agency in implementation.
  - Contracts executed to implement or administer the law.
  - Programs started, offices established, or other organizational administrative changes made, including personnel changes.
  - Federal waivers requested.
- The status of any required appointments and timing of board, commission, or related public meetings.
- A description of the agency programs, outputs, and activities implemented or changed related to the law.
- All expenditures made that were directly related to the implementation.
- Any provisions remaining to be implemented.
- A description of any impediment or delay in the implementation, including, but not limited to, challenges of administrative rules or identification of any policy issue that needs to be resolved by the Legislature to ensure timely and effective implementation.
- Information related to any litigation related to the law which is not previously provided.
- Performance measures developed and the specific data identified, including data on enrollments, participants, loans, and other data elements of programs, outputs, and activities.

Additionally, the bill requires each LRPP to be posted on the agency or judicial branch website no later than September 30<sup>th</sup> of each year.

Section 3 amends s. 216.023, F.S., to clarify that Legislative Budget Requests (LBRs) are due no later than September 15<sup>th</sup> of each odd-numbered year and no later than October 15<sup>th</sup> of each even-numbered year.

The bill further amends s. 216.023, F.S., to repeal the requirements for the LRPP and LBR Unit Cost Summary exercise.

The bill also updates the Governor's Office of Policy and Budget title from the current Planning and Budgeting title.

**Section 4** amends s. 216.163, F.S., to remove the requirement that the Executive Office of the Governor review and submit recommendations for executive agencies regarding incentives and disincentives for agency performance.

Section 5 amends s. 216.177, F.S., to remove the authorization for the Legislature to annually specify any incentives and disincentives for agencies operating programs under performance-based budgets.

Section 6 amends s. 216.181, F.S., to conform a cross-reference.

Section 7 repeals s. 216.1815, F.S., relating to the agency incentive and savings program.

Section 8 repeals s. 216.1826, F.S., relating to activity-based planning and budgeting.

Section 9 amends s. 216. 1827, F.S., to provide standardization of agency performance measures, outcomes, and standards.

Pursuant to the bill, each state agency and the judicial branch shall adopt the new, standardized, performance measures, outcomes, and standards. These new reporting requirements include:

- Administrative costs as a percentage of total agency costs, including salaries and benefits and excluding fixed capital outlay.
- The percentage of vacant positions filled within 180 days after becoming vacant.
- Total dollar amount of salary increases awarded, delineated by the subtotal dollar amount associated with increases specifically authorized in the General Appropriations Act or other law and the amount awarded without specific legislative authorization.
- Percentage of corrective actions taken within 6 months after receipt of audit findings and management letters issued to resolve such findings or letters from financial and operational audits conducted pursuant to s. 11.45, F.S.
- Private attorney service costs dollar amounts by case and as a percentage of total agency legal costs, legal costs paid to the Attorney General's office by case and as a percentage of total agency legal costs, and total agency legal costs as a percentage of total agency budget.
- Total dollar amount of expenditures by state term contract as defined in s. 287.012, contracts procured using alternative purchasing methods as authorized pursuant to s. 287.042(16), and agency procurements through request for proposal, invitation to negotiate, invitation to bid, single source, and emergency purchases.

- If applicable, the number of complete applications received and the average number of days to complete a permit, a licensure, a registration, or a certification process, from the date of the receipt of initial application to final agency action, for each permit, license, registration, or certification issued by the agency or judicial branch.
- If applicable, the total number of required inspections, total number of inspections completed, and percentage of required inspections completed.
- If applicable, average number of calendar days to award and contract for noncompetitive projects or grant programs for state or federal funds from the date of receipt of funds by the agency or receipt of budget authority, whichever is later.

The bill further provides that, in addition to the standard performance measures, outcomes, and standards required by subsection (2), each agency and the judicial branch shall develop and adopt at least five additional performance measures, outcomes, and standards. Additional performance measures, outcomes, and standards must include key state agency or judicial branch functions.

When developing the additional performance measures, outcomes, and standards, each state agency and the judicial branch shall take all of the following into consideration:

- The mission of the agency or judicial branch, state goals and objectives, and statutory policy.
- Programs, outputs, and activities that are key agency or judicial branch functions.
- Selection of data elements that best and most accurately measure progress toward state goals and objectives, including facilitating analysis of any deviation from expected performance.

Additionally, the bill requires each agency and the judicial branch to maintain the justification for each performance measure, outcome, or standard, as well as the source of data to be used.

The bill adds language to require LRPPs to provide:

- Information regarding measurement of the performance measures, including how the data is collected, baseline data, the methodology used for measurement, the reason for the measurement, and the validity and reliability of the measurement.
- Data for the previous five years related to the performance measures, outcomes, and standards and an explanation of deviation from expected performance.

The bill makes several revisions to the submission, approval, and amendment process for agency LRPPs. Under the provisions of the bill:

- Each state agency and the judicial branch shall submit performance measures, outcomes, and standards, including any information required under this section, to the Office of Program Policy Analysis and Government Accountability (OPPAGA).
- The performance measures, outcomes, and standards, including any amendments thereto, for each state agency and the judicial branch are to be adopted by the LBC.
- At least 30 days before the scheduled annual legislative session, a state agency or the Chief Justice of the Supreme Court may submit requests to delete or amend performance measures, outcomes, and standards. Such deletion, amendment, or addition is subject to review and approval by the LBC.

- State agencies and the judicial branch have 30 days after the effective date of the General Appropriations Act, or other enacted legislation, to propose adjustments to their performance measures, outcomes, and standards for review and approval by the LBC.
- Any new state agency created by the legislature is required to establish initial performance measures, outcomes, and standards subject to review and approval by the LBC.
- Each state agency and the judicial branch shall submit new performance measures, outcomes, and standards, including the information required by this section to the LBC by December 1, 2025. This paragraph will expire on December 31, 2026.

**Section 10** amends s. 216.262, F.S., to authorize the Department of Corrections to request additional positions through the LBC if the inmate population exceeds the most recently adopted forecast by the Criminal Justice Estimating Conference for specified percentages and timeframes.

**Section 11** amends s. 216.292, F.S., to allow the Executive Office of the Governor to transfer funds between agencies for the purpose of implementing statewide distributions for risk management insurance, human resource services, and data processing services. These transfers and adjustments are subject to the notice, review, and objection procedures of s. 216.177, F.S.

The bill further requires the review of agency transfer budget amendments to ensure that the transfers comply with the requirements of chg. 216, F.S., maximize the use of available and appropriate trust funds, and are not contrary to legislative policy and intent.

Section 12 amends s. 20.055, F.S., to remove the provision that agency inspectors general are required to assess the reliability and validity of performance measures and standards and make recommendations for improvement before submission.

**Section 16** amends s. 420.0003, F.S., to allow the Florida Housing Finance Corporation to independently develop a long-range plan rather than developing an LRPP in coordination with the Department of Commerce.

**Section 17** amends s. 420.511, F.S., to remove the provision that the Secretary of Commerce, or their designee, serves as the Florida Housing Finance Corporation's representative to achieve planning coordination and integration with the department.

**Sections 13-15 and 18-21** amend ss. 121.021, 121.051, 186.021, 489.145, 985.619, 1002.37, and 402.56, F.S., respectively, to make technical and conforming changes.

# IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

### C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

# VI. Technical Deficiencies:

None.

### VII. Related Issues:

None.

# VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 216.011, 216.013, 216.023, 216.163, 216.177, 216.181, 216.1827, 216.262, 216.292, 20.055, 121.021, 121.051, 186.021, 420.0003, 420.511, 985.619, and 1002.37.

This bill repeals the following sections of the Florida Statutes: 216.1815 and 216.1826.

## IX. Additional Information:

A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

# B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

FOR CONSIDERATION By the Committee on Appropriations

#### 576-02446-25

20257024pb

1 A bill to be entitled 2 An act relating to state planning and budgeting; 3 reenacting and amending s. 216.011, F.S.; deleting the definitions of the terms "disincentive" and "incentive"; revising the definition of the term "fixed capital outlay"; amending s. 216.013, F.S.; revising the purpose of long-range program plans; requiring that such plans be based on statutorily 8 ç established policies and driven by priorities and 10 outcomes to achieve certain goals, objectives, and 11 policies; requiring that such plans provide the 12 framework for development of legislative budget 13 requests; requiring that such plans identify specified 14 performance measures, trends and conditions relevant 15 to the performance measures and state goals, and 16 agency and judicial programs that implement 17 statutorily established policy; requiring that such 18 plans include certain information regarding the 19 implementation status of enacted laws; requiring that 20 such information also include laws enacted in 21 specified years; requiring that the implementation 22 status include specified information; requiring that 23 long-range program plans cover a specified timeframe 24 and remain in effect until replaced or adjusted as 25 provided by specified provisions; deleting a 26 requirement that written notice be provided to the 27 Governor and Legislature upon the publishing of such 28 plans on the agency or judicial branch website; 29 requiring state agencies and the judicial branch

#### Page 1 of 36

CODING: Words stricken are deletions; words underlined are additions.

	576-02446-25 20257024pb
30	annually, by a specified date, to submit their long-
31	range program plans to the Legislative Budget
32	Commission for approval; providing that if a state
33	agency or the judicial branch receives a certain
34	notification of failure to comply, such agency or the
35	judicial branch is prohibited from submitting
36	amendments to or otherwise making changes to its
37	approved budget for certain expenditures until
38	compliance is achieved; deleting obsolete language;
39	amending s. 216.023, F.S.; requiring state agencies,
40	the judicial branch, and the Division of
41	Administrative Hearings to submit legislative budget
42	requests before a specified date in each odd-numbered
43	year and by a specified date in each even-numbered
44	year; deleting provisions relating to total
45	accountability measures and reductions in allocations;
46	making a technical change; amending ss. 216.163,
47	216.177, and 216.181, F.S.; conforming provisions to
48	changes made by the act; repealing ss. 216.1815 and
49	216.1826, F.S., relating to the agency incentive and
50	savings program and activity-based planning and
51	budgeting, respectively; amending s. 216.1827, F.S.;
52	requiring state agencies and the judicial branch to
53	maintain performance measures, outcomes, and
54	standards; requiring state agencies and the judicial
55	branch to adopt specified and applicable performance
56	measures, outcomes, and standards; requiring state
57	agencies and the judicial branch to develop and adopt
58	a certain number of specified performance measures,
·	Page 2 of 36

CODING: Words stricken are deletions; words underlined are additions.

576-02446-25 20257024pb
outcomes, and standards; requiring state agencies and
the judicial branch to consider specified factors when
developing such additional performance measures,
outcomes, and standards; requiring state agencies to
maintain justifications for and sources of data to be
used for each performance measure adopted; requiring
that the long-range program plans contain performance
measures in specified forms, manner, and timeframes;
requiring that such plans provide specified
information and data; requiring state agencies and the
judicial branch to submit performance measures,
outcomes, standards, and certain information to the
Office of Program Policy Analysis and Government
Accountability upon request; requiring that certain
performance measures be adopted by the Legislative
Budget Commission; authorizing the submission of
requests to delete or amend performance measures,
outcomes, and standards to the Legislative Budget
Commission; requiring that such request include the
justification for the deletion, amendment, or
addition; providing that such deletions, amendments,
or additions are subject to review and approval by the
Legislative Budget Commission; requiring state
agencies and the judicial branch to make appropriate
adjustments to their performance measures, outcomes,
and standards to be consistent with certain enacted
legislation; providing that state agencies and the
judicial branch have a specified timeframe to make
such adjustments; deleting obsolete language;
Page 3 of 36

CODING: Words stricken are deletions; words underlined are additions.

	576-02446-25 20257024pb
88	requiring new state agencies created by the
89	Legislature to establish initial performance measures,
90	outcomes, and standards that are subject to review and
91	approval by the Legislative Budget Commission;
92	requiring state agencies and the judicial branch to
93	submit to the Legislative Budget Commission new
94	performance measures and specified information by a
95	specified date; providing for the scheduled repeal of
96	such provision; amending s. 216.262, F.S.; providing
97	that if the actual inmate population of the Department
98	of Corrections exceeds inmate population projections
99	of the most recently adopted forecast published by the
100	Criminal Justice Estimating Conference for the current
101	fiscal year by specified percentages, the Executive
102	Office of the Governor shall immediately notify such
103	estimating conference to convene and revise the
104	estimates; abrogating the scheduled repeal of such
105	provisions; amending s. 216.292, F.S.; prohibiting
106	appropriations from being transferred between state
107	agencies unless specifically authorized by the General
108	Appropriations Act or as otherwise provided by law;
109	authorizing the Executive Office of the Governor to
110	transfer funds within and between state agencies for a
111	specified purpose; providing that such transfers and
112	adjustments are subject to certain notice, review, and
113	objections; deleting obsolete language; abrogating the

- scheduled repeal of a provision; amending s. 20.055,
- F.S.; conforming provisions to changes made by the
- act; amending ss. 121.021 and 121.051, F.S.;

#### Page 4 of 36

CODING: Words stricken are deletions; words underlined are additions.

	576-02446-25 20257024pb			576-02446-25 20257024pb
117	conforming cross-references; amending s. 186.021,	146	6	each of the following terms has the meaning indicated:
118	F.S.; conforming provisions to changes made by the	147	7	(n) "Disincentive" means a sanction as described in s.
119	act; amending s. 420.0003, F.S.; revising that a	148	8	<del>216.163.</del>
120	certain long-range plan is from the Florida Housing	149	9	(q) <del>(r)</del> "Fixed capital outlay" means the appropriation
121	Finance Corporation and not from the Department of	150	0	category used to fund real property (land, buildings, including
122	Commerce; conforming provisions to changes made by the	151	1	appurtenances, fixtures and fixed equipment, structures, etc.),
123	act; amending s. 420.511, F.S.; revising references to	152	2	including additions, replacements, major repairs, and
124	"long-range program plan" as "long-range plan";	153	3	renovations to real property which materially extend its useful
125	deleting a requirement that such plan be developed in	154	4	life or materially improve or change its functional use and
126	coordination with the Department of Commerce; deleting	155	5	including furniture and equipment necessary to furnish and
127	a provision relating to the Secretary of Commerce, or	156	6	operate a new or improved facility, when appropriated by the
128	his or her designee, serving as the Florida Housing	157	7	Legislature in the fixed capital outlay appropriation category.
129	Finance Corporation's liaison for a specified purpose;	158	8	The term does not include a minor repair or maintenance that
130	amending ss. 489.145, 985.619 and 1002.37, F.S.;	159	9	does not materially extend the useful life or materially improve
131	conforming cross-references; reenacting s.	160	0	or change the functional use of a facility, which may be
132	402.56(5)(d), F.S., relating to the duty of the	161	1	appropriated in an expense, contracted services, or special
133	Children and Youth Cabinet to design and implement a	162	2	appropriation category.
134	long-range program plan, to incorporate the amendment	163	3	(v) "Incentive" means a mechanism, as described in s.
135	made to s. 216.013, F.S., in a reference thereto;	164	4	216.163, for recognizing the achievement of performance
136	providing an effective date.	165	5	standards or for motivating performance that exceeds performance
137		166	6	standards.
138	Be It Enacted by the Legislature of the State of Florida:	167	7	(cc) (cc) "Long-range program plan" means a plan developed
139		168	8	pursuant to s. 216.013.
140	Section 1. Paragraphs (n), (r), and (v) of subsection (1)	169	9	Section 2. Section 216.013, Florida Statutes, is amended to
141	of section 216.011, Florida Statutes, are amended, and paragraph	170	0	read:
142	(ee) of that subsection is reenacted, to read:	171	1	216.013 Long-range program <u>plans</u> <del>plan</del> .—State agencies and
143	216.011 Definitions	172	2	the judicial branch shall develop long-range program plans to
144	(1) For the purpose of fiscal affairs of the state,	173	3	achieve state goals and objectives using an interagency planning
145	appropriations acts, legislative budgets, and approved budgets,	174	4	process that includes the development of integrated agency
	Page 5 of 36			Page 6 of 36
c	ODING: Words stricken are deletions; words underlined are additions.		со	DDING: Words stricken are deletions; words underlined are additions.

	576-02446-25 20257024pb
175	program service outcomes. The plans <u>must</u> shall be policy based
176	on statutorily established policies; , priority driven by
177	priorities and outcomes to achieve state goals, objectives, and
178	<code>policies; <math> au</math></code> accountable; $ au$ and developed through careful
179	examination and justification of all agency and judicial branch
180	programs and activities.
181	(1) Long-range program plans <u>must</u> shall provide the
182	framework for the development of <u>legislative</u> budget requests.
183	(2) Long-range program plans must and shall identify or
184	update:
185	(a) The mission of the agency or judicial branch.
186	(b) The performance measures required pursuant to s.
187	216.1827 goals established to accomplish the mission.
188	(c) The objectives developed to achieve state goals.
189	(d) The trends and conditions relevant to the mission, <u>the</u>
190	performance measures, and the state goals $_{ au}$ and objectives.
191	(d) (c) The state agency or judicial branch programs that
192	will be used to implement statutorily established state policy
193	and achieve state goals and objectives.
194	(f) — The program outcomes and standards to measure progress
195	toward program objectives.
196	(g) Information regarding performance measurement, which
197	includes, but is not limited to, how data is collected, the
198	methodology used to measure a performance indicator, the
199	validity and reliability of a measure, the appropriateness of a
200	measure, and whether, in the case of agencies, the agency
201	inspector general has assessed the reliability and validity of
202	agency performance measures, pursuant to s. 20.055(2).
203	(h) Legislatively approved output and outcome performance
,	Page 7 of 36

CODING: Words stricken are deletions; words underlined are additions.

	576-02446-25 20257024pb
204	measures. Each performance measure must identify the associated
204	activity contributing to the measure from those identified in
206	accordance with s. 216.023(4)(b).
207	(i) Performance standards for each performance measure and
208	justification for the standards and the sources of data to be
209	used for measurement. Performance standards must include
210	standards for each affected activity and be expressed in terms
211	of the associated unit of activity.
212	(j) Prior-year performance data on approved performance
213	measures and an explanation of deviation from expected
214	performance. Performance data must be assessed for reliability
215	in accordance with s. 20.055.
216	(k) Proposed performance incentives and disincentives.
217	(3)(a)1. Long-range program plans must include information
218	about the implementation status of any law enacted in the
219	previous legislative session. The implementation status must be
220	provided until all provisions of the law related to the agency
221	have been fully implemented.
222	2. For purposes of initial implementation of this
223	subsection, in addition to laws enacted pursuant to the 2025
224	Regular Session, an agency must also provide information on
225	recently enacted laws for the 2023 and 2024 Regular Sessions
226	that have provisions not fully implemented. This subparagraph
227	expires on June 30, 2026.
228	(b) Implementation status information must include, at a
229	minimum, all of the following:
230	1. Actions or steps taken to implement the law, and actions
231	or steps planned for implementation, including, but not limited
232	to, all of the following, as applicable:

#### Page 8 of 36

CODING: Words stricken are deletions; words underlined are additions.

	576-02446-25 20257024pb
233	a. Administrative rules proposed for implementation.
234	b. Procurements required.
235	c. Contracts executed to assist the agency in
236	implementation.
237	d. Contracts executed to implement or administer the law.
238	e. Programs started, offices established, or other
239	organizational administrative changes made, including personnel
240	changes.
241	f. Federal waivers requested.
242	2. The status of any required appointments and all
243	scheduled board, commission, or related public meetings.
244	3. A description of the agency programs, outputs, and
245	activities implemented or changed related to the law.
246	4. All expenditures made that were directly related to the
247	implementation.
248	5. Any provisions remaining to be implemented.
249	6. A description of any impediment or delay in the
250	implementation, including, but not limited to, challenges of
251	administrative rules or identification of any policy issue that
252	needs to be resolved by the Legislature to ensure timely and
253	effective implementation.
254	7. Information related to any litigation related to the law
255	which is not provided under subparagraph 6.
256	8. Any performance measure developed and the specific data
257	identified, including data regarding enrollments, participants,
258	loans, and other data elements of programs, outputs, and
259	activities.
260	(4) (2) Each Long-range program plans must plan shall cover
261	a period of 5 fiscal years, be revised annually, and remain in
I	Page 9 of 36
	raye 9 Or 50

CODING: Words stricken are deletions; words underlined are additions.

I	576-02446-25 20257024pb
262	effect until replaced or adjusted as provided in this section
263	revised.
264	(5)(3) Long-range program plans or revisions must shall be
265	presented by state agencies and the judicial branch in a form,
266	manner, and timeframe prescribed in written instructions
267	prepared by the Executive Office of the Governor in consultation
268	with the chairs of the legislative appropriations committees.
269	(6)(4) Each state executive agency and the judicial branch
270	shall post their long-range program plans on their Internet
271	websites not later than September $\underline{30}$ $\underline{30  th}$ of each year, and
272	provide written notice to the Governor and the Legislature that
273	the plans have been posted.
274	(7) (5) Each state agency The state agencies and the
275	judicial branch shall make appropriate adjustments to their
276	long-range program plans, excluding adjustments to performance
277	measures, outcomes, and standards, to be consistent with the
278	appropriations in the General Appropriations Act <u>,</u> and
279	legislation implementing the General Appropriations Act, or
280	other enacted legislation. Agencies and the judicial branch have
281	30 days subsequent to the effective date of the General
282	Appropriations Act and implementing legislation to make
283	adjustments to their plans as posted on their Internet websites.
284	(8) Annually, no later than September 15, each state agency
285	and the judicial branch shall submit their long-range program
286	plans to the Legislative Budget Commission for approval,
287	including any update on meeting their plans' approved
288	performance measures and any deviation from expected performance
289	measures.
290	(9) If the chairs of the legislative appropriations
ļ	Page 10 of 36
c	CODING: Words stricken are deletions; words underlined are additions.

	576-02446-25 20257024p
291	committees notify a state agency or the judicial branch that the
292	agency or the judicial branch has failed to comply with this
293	section or s. 216.1827, the agency or the judicial branch may
294	not submit amendments or otherwise make changes to its approved
295	budget for operations and fixed capital outlay pursuant to s.
296	216.181 until the agency or the judicial branch has corrected
297	its deficiency.
298	(10)(6) Long-range program plans developed pursuant to this
299	chapter are not rules and, therefore, are not subject to the
300	provisions of chapter 120.
301	(7) Notwithstanding the provisions of this section, each
)2	state executive agency and the judicial branch are not required
03	to develop or post a long-range program plan by September 30,
04	2024, for the 2025-2026 fiscal year, except in circumstances
05	outlined in any updated written instructions prepared by the
06	Executive Office of the Governor in consultation with the chairs
07	of the legislative appropriations committees. This subsection
8 0	expires July 1, 2025.
09	Section 3. Subsections (1), (2), (4), and (10) of section
10	216.023, Florida Statutes, are amended to read:
11	216.023 Legislative budget requests to be furnished to
312	Legislature by agencies
313	(1) The head of each state agency, except as provided in
314	subsection (2), shall submit a final legislative budget request
15	to the Legislature and to the Governor, as chief budget officer
16	of the state, in the form and manner prescribed in the budget
.7	instructions and at such time as specified by the Executive
18	Office of the Governor, based on the agency's independent
319	judgment of its needs. However, a state agency $\underline{must}\ \underline{may}\ not$
I	Page 11 of 36
	Page 11 of 36 CODING: Words <del>stricken</del> are deletions; words underlined are additio
0	CODING: words stricken are deletions; words <u>underlined</u> are additio

(PROPOSED BILL) SPB 7024

576-02446-25 20257024pb		576-02446-25 20257024pb
(d) 4. The total number of positions (authorized, fixed, and	378	justifying the need, baseline for current costs, estimated cost
requested).	379	savings, projected equipment purchases, estimated contract
(e) 5. An issue narrative describing and justifying changes	380	costs, and return on investment calculation.
in amounts and positions requested for current and proposed	381	(j) <del>10.</del> For projects that exceed \$10 million in total cost,
programs for the next fiscal year.	382	the statutory reference of the existing policy or the proposed
(f) 6. Information resource requests.	383	substantive policy that establishes and defines the project's
(g) 7. Supporting information, including applicable cost-	384	governance structure, planned scope, main business objectives
benefit analyses, business case analyses, performance	385	that must be achieved, and estimated completion timeframes. The
contracting procedures, service comparisons, and impacts on	386	governance structure for information technology-related projects
performance standards for any request to outsource or privatize	387	must incorporate the applicable project management and oversight
agency functions. The cost-benefit and business case analyses	388	standards established pursuant to s. 282.0051. Information
must include an assessment of the impact on each affected	389	technology budget requests for the continuance of existing
activity from those identified in accordance with paragraph (b).	390	hardware and software maintenance agreements, renewal of
Performance standards must include standards for each affected	391	existing software licensing agreements, or the replacement of
activity and be expressed in terms of the associated unit of	392	desktop units with new technology that is similar to the
activity.	393	technology currently in use are exempt from this requirement.
(h) 8. An evaluation of major outsourcing and privatization	394	(b) It is the intent of the Legislature that total
initiatives undertaken during the last 5 fiscal years having	395	accountability measures, including unit-cost data, serve not
aggregate expenditures exceeding \$10 million during the term of	396	only as a budgeting tool but also as a policymaking tool and an
the contract. The evaluation must include an assessment of	397	accountability tool. Therefore, each state agency and the
contractor performance, a comparison of anticipated service	398	judicial branch must submit a summary of information for the
levels to actual service levels, and a comparison of estimated	399	preceding year in accordance with the legislative budget
savings to actual savings achieved. Consolidated reports issued	400	instructions. Each summary must provide a one-page overview and
by the Department of Management Services may be used to satisfy	401	must contain:
this requirement.	402	1. The final budget for the agency and the judicial branch.
(i) 9. Supporting information for any proposed consolidated	403	2. Total funds from the General Appropriations Act.
financing of deferred-payment commodity contracts including	404	3.—Adjustments to the General Appropriations Act.
guaranteed energy performance savings contracts. Supporting	405	4.—The line item listings of all activities.
information must also include narrative describing and	406	5. The number of activity units performed or accomplished.
Page 13 of 36		Page 14 of 36

CODING: Words stricken are deletions; words underlined are additions.

CODING: Words stricken are deletions; words underlined are additions.

	576-02446-25 20257024pb		576-02446-25 20257024pb
407	6. Total expenditures for each activity, including amounts	436	
408	paid to contractors and subordinate entities. Expenditures	437	
409	related to administrative activities not aligned with output	438	findings of the Office of Program Policy Analysis and Government
410	measures must consistently be allocated to activities with	439	
411	output measures prior to computing unit costs.	440	
412	7. The cost per unit for each activity, including the costs	441	recommendation for executive agencies, which may include a
413	allocated to contractors and subordinate entities.	442	
414	8. The total amount of reversions and pass-through	443	performance. Incentives or disincentives may apply to all or
415	expenditures omitted from unit-cost calculations.	444	part of a state agency. The Chief Justice shall review the
416		445	findings of the Office of Program Policy Analysis and Covernment
417	At the regular session immediately following the submission of	446	
418	the agency unit cost summary, the Legislature shall reduce in	447	
419	the General Appropriations Act for the ensuing fiscal year, by	448	(a) Incentives may include, but are not limited to:
420	an amount equal to at least 10 percent of the allocation for the	449	1. Additional flexibility in budget management, such as,
421	fiscal year preceding the current fiscal year, the funding of	450	but not limited to, the use of lump sums or special categories;
422	each state agency that fails to submit the report required under	451	consolidation of budget entities or program components;
423	this paragraph.	452	consolidation of appropriation categories; and increased agency
424	(10) The legislative budget request from each agency and	453	transfer authority between appropriation categories or budget
425	from the judicial branch shall be reviewed by the Legislature.	454	entities.
426	The review may allow for the opportunity to have information or	455	2. Additional flexibility in salary rate and position
427	testimony by the agency, the judicial branch, the Auditor	456	management.
428	General, the Office of Program Policy Analysis and Government	457	3. Retention of up to 50 percent of all unencumbered
429	Accountability, the Governor's Office of Policy and Budget	458	balances of appropriations as of June 30, or undisbursed
430	Planning and Budgeting, and the public regarding the proper	459	balances as of December 31, excluding special categories and
431	level of funding for the agency in order to carry out its	460	grants and aids, which may be used for nonrecurring purposes
432	mission.	461	including, but not limited to, lump-sum bonuses, employee
433	Section 4. Subsection (4) of section 216.163, Florida	462	training, or productivity enhancements, including technology and
434	Statutes, is amended to read:	463	other improvements.
435	216.163 Governor's recommended budget; form and content;	464	4. Additional funds to be used for, but not limited to,
,	Page 15 of 36		Page 16 of 36
	CODING: Words stricken are deletions; words <u>underlined</u> are additions.		CODING: Words stricken are deletions; words <u>underlined</u> are additions.

ı	576-02446-25 20257024pb			576-02446-25 20257024pb
55	lump-sum bonuses, employee training, or productivity		494	Section 6. Paragraph (b) of subsection (10) of section
56	enhancements, including technology and other improvements.		495	216.181, Florida Statutes, is amended to read:
57	5. Additional funds provided pursuant to law to be released		496	216.181 Approved budgets for operations and fixed capital
58	to an agency quarterly or incrementally contingent upon the		497	outlay
59	accomplishment of units of output or outcome specified in the		498	(10)
70	General Appropriations Act.		499	(b) Lump-sum salary bonuses may be provided only if
71	(b) Disincentives may include, but are not limited to:		500	specifically appropriated or provided pursuant to s. 110.1245 or
72	1. Mandatory quarterly reports to the Executive Office of		501	<del>s. 216.1815</del> .
73	the Governor and the Legislature on the agency's progress in		502	Section 7. Section 216.1815, Florida Statutes, is repealed.
74	meeting performance standards.		503	Section 8. Section 216.1826, Florida Statutes, is repealed.
75	2. Mandatory quarterly appearances before the Legislature,		504	Section 9. Section 216.1827, Florida Statutes, is amended
76	the Governor, or the Governor and Cabinet to report on the		505	to read:
77	agency's progress in meeting performance standards.		506	216.1827 Requirements for performance measures, outcomes,
78	3. Elimination or restructuring of the program, which may		507	and standards
79	include, but not be limited to, transfer of the program or		508	(1) Each state agency Agencies and the judicial branch
30	outsourcing all or a portion of the program.		509	shall maintain a comprehensive performance accountability system
31	4. Reduction of total positions for a program.		510	containing, at a minimum, a list of performance measures,
32	5. Restriction on or reduction of the spending authority		511	outcomes, and standards as required by that are adopted by the
33	provided in s. 216.292(2)(b).		512	Legislature and subsequently amended pursuant to this section.
34	6.—Reduction of managerial salaries.		513	(2) Each state agency and the judicial branch shall adopt
35	Section 5. Subsection (3) of section 216.177, Florida		514	the following performance measures, outcomes, and standards:
36	Statutes, is amended to read:		515	(a) Administrative costs as a percentage of total agency
37	216.177 Appropriations acts, statement of intent,		516	costs, including salaries and benefits and excluding fixed
38	violation, notice, review and objection procedures		517	capital outlay.
39	(3) The Legislature may annually specify any incentives and		518	(b) Percentage of vacant positions filled within 180 days
90	disincentives for agencies operating programs under performance-		519	after becoming vacant.
91	based budgets pursuant to this chapter in the General		520	(c) Total dollar amount of salary increases awarded,
92	Appropriations Act or legislation implementing the General		521	delineated by the subtotal dollar amount of the increases
93	Appropriations Act.		522	specifically authorized in the General Appropriations Act or
,	Page 17 of 36			Page 18 of 36
ć	CODING: Words stricken are deletions; words underlined are additions.			CODING: Words stricken are deletions; words underlined are additions.
	control, words serie won are detections, words <u>undertined</u> are additions.			undertined are detections, words undertined are address.

	576-02446-25 20257024pb
523	other law and the subtotal dollar amount of the increases
524	awarded without specific legislative authorization.
525	(d) Percentage of corrective actions taken within 6 months
526	after receipt of audit findings and management letters issued to
527	resolve such findings or letters from financial and operational
528	audits conducted pursuant to s. 11.45.
529	(e) Private attorney service costs dollar amounts by case
530	and as a percentage of total agency legal costs, legal costs
531	paid to the Attorney General's office by case and as a
532	percentage of total agency legal costs, and total agency legal
533	costs as a percentage of total agency budget.
534	(f) Total dollar amount of expenditures by state term
535	contract as defined in s. 287.012, contracts procured using
536	alternative purchasing methods as authorized pursuant to s.
537	287.042(16), and agency procurements through request for
538	proposal, invitation to negotiate, invitation to bid, single
539	source, and emergency purchases.
540	(g) If applicable, the number of complete applications
541	received and the average number of days to complete a permit, a
542	licensure, a registration, or a certification process, from the
543	date of the receipt of initial application to final agency
544	action, for each permit, license, registration, or certification
545	issued by the agency or judicial branch.
546	(h) If applicable, the total number of required
547	inspections, total number of inspections completed, and
548	percentage of required inspections completed.
549	(i) If applicable, average number of calendar days to award
550	and contract for noncompetitive projects or grant programs for
551	state or federal funds from the date of receipt of funds by the
I	Page 19 of 36

 $\textbf{CODING:} \text{ Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$ 

1	576-02446-25 20257024pb
552	agency or receipt of budget authority, whichever is later.
553	(3) In addition to the performance measures, outcomes, and
554	standards required by subsection (2), each agency and the
555	judicial branch shall develop and adopt at least five additional
556	performance measures, outcomes, and standards. Additional
557	performance measures, outcomes, and standards must include key
558	state agency or judicial branch functions. When developing the
559	additional performance measures, outcomes, and standards, each
560	state agency and the judicial branch shall take all of the
561	following into consideration:
562	(a) The mission of the agency or judicial branch, state
563	goals and objectives, and statutory policy.
564	(b) Programs, outputs, and activities that are key agency
565	or judicial branch functions.
566	(c) Selection of data elements that best and most
567	accurately measure progress toward state goals and objectives,
568	including facilitating analysis of any deviation from expected
569	performance.
570	(4) Each state agency and the judicial branch shall
571	maintain the justification for each performance measure,
572	outcome, or standard, and the sources of data to be used.
573	(5) (2) (a) Each state agency Agencies and the judicial
574	branch shall submit long-range program plans with performance
575	measures in the form, manner, and timeframe output and outcome
576	measures and standards, as well as historical baseline and
577	performance data pursuant to s. 216.013. The long-range program
578	plan must provide:
579	(a) Information regarding measurement of the performance
580	measures, including how the data is collected, baseline data,
I	Page 20 of 36

 $\textbf{CODING:} \text{ Words } \frac{\texttt{stricken}}{\texttt{are deletions; words } \underline{\texttt{underlined}} \text{ are additions.} \\$ 

	576-02446-25 20257024pb
581	the methodology used for measurement, the reason for the
582	measurement, and the validity and reliability of the
583	measurement.
584	(b) Data for the previous 5 years related to the
585	performance measures, outcomes, and standards and an explanation
586	of deviation from expected performance.
587	(6) Each state agency Agencies and the judicial branch
588	shall <del>also</del> submit performance <del>data,</del> measures, <u>outcomes,</u> and
589	standards, including any information required by this section,
590	to the Office of Program Policy Analysis and Government
591	Accountability upon request for review of the adequacy of the
592	legislatively approved measures and standards.
593	(7) For each state agency and the judicial branch,
594	performance measures, outcomes, and standards, including any
595	amendments thereto, must be adopted by the Legislative Budget
596	Commission.
597	(3) (a) At least 30 days before the scheduled annual
598	legislative session, a state an agency or the Chief Justice of
599	the Supreme Court may submit requests to delete or amend its
600	existing approved performance measures, outcomes, and standards
601	or activitics, including alignment of activities to performance
602	$\frac{measures_{\textit{F}}}{r}$ or submit requests to create additional performance
603	measures, outcomes, and standards or activities to the
604	Legislature Executive Office of the Governor for review and
605	$\frac{approval}{approval}$ . The request $\underline{must}$ $\frac{shall}{approval}$ document the justification for
606	the change and ensure that the $\frac{1}{1}$ revision, deletion, $\frac{1}{2}$ amendment, or
607	addition is consistent with legislative intent. Such deletion,
608	amendment, or addition is subject to review and approval by the
609	Legislative Budget Commission Revisions or deletions to or
I	Page 21 of 36

 $\textbf{CODING:} \text{ Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$ 

	576-02446-25 20257024pb				
610	additions of performance measures and standards approved by the				
611	Executive Office of the Governor are subject to the review and				
612	objection procedure set forth in s. 216.177.				
613	(b) Each state agency and the judicial branch shall make				
614	appropriate adjustments to their performance measures, outcomes,				
615	and standards to be consistent with the appropriations in the				
616	General Appropriations Act, legislation implementing the General				
617	Appropriations Act, or other enacted legislation. State agencies				
618	and the judicial branch have 30 days after the effective date of				
619	the General Appropriations Act or other enacted legislation to				
620	propose adjustments to their plans for review and approval by				
621	the Legislative Budget Commission The Chief Justice of the				
622	Supreme Court may submit deletions or amendments of the judicial				
623	branch's existing approved performance measures and standards or				
624	may submit additional performance measures and standards to the				
625	Legislature accompanied with justification for the change and				
626	ensure that the revision, deletion, or addition is consistent				
627	with legislative intent. Revisions or deletions to, or additions				
628	of performance measures and standards submitted by the Chief				
629	Justice of the Supreme Court are subject to the review and				
630	objection procedure set forth in s. 216.177.				
631	(4) (a) The Legislature may create, amend, and delete				
632	performance measures and standards. The Legislature may confer				
633	with the Executive Office of the Governor for state agencies and				
634	the Chief Justice of the Supreme Court for the judicial branch				
635	prior to any such action.				
636	(b)—The Legislature may require state agencies to submit				
637	requests for revisions, additions, or deletions to approved				
638	performance measures and standards to the Executive Office of				
	Page 22 of 36				
	CODING: Words stricken are deletions; words <u>underlined</u> are additions.				

	576-02446-25 20257024pb
639	576-02446-25 20257024pb the Governor for review and approval, subject to the review and
640	objection procedure set forth in s. 216.177.
641	(c) The Legislature may require the judicial branch to
641	submit revisions, additions, or deletions to approved
-	
643	performance measures and standards to the Legislature, subject
644	to the review and objection procedure set forth in s. 216.177.
645	(d) Any new <u>state</u> agency created by the Legislature <u>shall</u>
646	establish is subject to the initial performance measures,
647	outcomes, and standards thereof, subject to review and approval
648	by the Legislative Budget Commission established by the
649	Legislature. The Legislature may require state agencies and the
650	judicial branch to provide any information necessary to create
651	initial performance measures and standards.
652	(d) Each state agency and the judicial branch shall submit
653	new performance measures, outcomes, and standards, including the
654	information required by this section, to the Legislative Budget
655	Commission by December 1, 2025. This paragraph expires on
656	December 31, 2026.
657	Section 10. Subsection (4) of section 216.262, Florida
658	Statutes, is amended to read:
659	216.262 Authorized positions
660	(4) Notwithstanding the provisions of this chapter relating
661	to increasing the number of authorized positions, and for the
662	2024-2025 fiscal year only, if the actual inmate population of
663	the Department of Corrections in the current fiscal year exceeds
664	the inmate population projections of the most recently adopted
665	forecast published by the December 15, 2023, Criminal Justice
666	Estimating Conference for the current fiscal year by 1 percent
667	for 2 consecutive months or 2 percent for any month, the
	Page 23 of 36

 $\textbf{CODING:} \text{ Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$ 

	576-02446-25 20257024pb
668	Executive Office of the Governor, with the approval of the
669	Legislative Budget Commission, shall immediately notify the
670	Criminal Justice Estimating Conference, which shall convene as
671	soon as possible to revise the estimates. The Department of
672	Corrections may then submit a budget amendment requesting the
673	establishment of positions in excess of the number authorized by
674	the Legislature and additional appropriations from unallocated
675	general revenue sufficient to provide for essential staff, fixed
676	capital improvements, and other resources to provide
677	classification, security, food services, health services, and
678	other variable expenses within the institutions to accommodate
679	the estimated increase in the inmate population. All actions
680	taken pursuant to this subsection are subject to review and
681	approval by the Legislative Budget Commission. This subsection
682	expires July 1, 2025.
683	Section 11. Present paragraph (b) of subsection (1) of
684	section 216.292, Florida Statutes, is redesignated as paragraph
685	(c), a new paragraph (b) is added to that subsection, and
686	paragraph (a) of subsection (1) and subsection (2) of that
687	section are amended, to read:
688	216.292 Appropriations nontransferable; exceptions
689	(1) (a) Funds provided in the General Appropriations Act or
690	as otherwise expressly provided by law shall be expended only
691	for the purpose for which appropriated, except that such moneys
692	may be transferred as provided in this section when it is
693	determined to be in the best interest of the state.
694	Appropriations for fixed capital outlay may not be expended for
695	any other purpose. Appropriations may not be transferred between
696	state agencies, or between a state agency and the judicial
1	

#### Page 24 of 36

CODING: Words stricken are deletions; words underlined are additions.

576-02446-25 20257024pb 697 branch, unless specifically authorized by law or specifically 698 authorized in the General Appropriations Act. 699 (b) The Executive Office of the Governor may transfer funds 700 within and between state agencies for the sole purpose of implementing statewide distributions for risk management 701 insurance, human resource services, and data processing 702 703 services. Transfers and adjustments are subject to the notice, 704 review, and objection procedures of s. 216.177. 705 (2) The following transfers are authorized to be made by 706 the head of each department or the Chief Justice of the Supreme 707 Court whenever it is deemed necessary by reason of changed 708 conditions: 709 (a) The transfer of appropriations funded from identical 710 funding sources, except appropriations for fixed capital outlay, 711 and the transfer of amounts included within the total original 712 approved budget and plans of releases of appropriations as 713 furnished pursuant to ss. 216.181 and 216.192, as follows: 714 1. Between categories of appropriations within a budget 715 entity, if no category of appropriation is increased or 716 decreased by more than 5 percent of the original approved budget 717 or \$250,000, whichever is greater, by all action taken under 718 this subsection. 719 2. Between budget entities within identical categories of 720 appropriations, if no category of appropriation is increased or 721 decreased by more than 5 percent of the original approved budget 722 or \$250,000, whichever is greater, by all action taken under this subsection. 723 724 3. Any agency exceeding salary rate established pursuant to 725 s. 216.181(8) on June 30th of any fiscal year may shall not be Page 25 of 36 CODING: Words stricken are deletions; words underlined are additions.

576-02446-25 20257024pb authorized to make transfers pursuant to subparagraphs 1. and 2. 726 727 in the subsequent fiscal year. 728 4. Notice of proposed transfers under subparagraphs 1. and 729 2. shall be provided to the Executive Office of the Governor and 730 the chairs of the legislative appropriations committees at least 731 3 days prior to agency implementation in order to provide an opportunity for review. The review shall be limited to ensuring 732 733 that the transfer is in compliance with the requirements of this 734 paragraph. 735 5. For the 2024-2025 fiscal year, The review shall ensure 736 that transfers proposed pursuant to this paragraph comply with 737 this chapter, maximize the use of available and appropriate 738 trust funds, and are not contrary to legislative policy and 739 intent. This subparagraph expires July 1, 2025. 740 (b) After providing notice at least 5 working days prior to 741 implementation: 742 1. The transfer of funds within programs identified in the 743 General Appropriations Act from identical funding sources 744 between the following appropriation categories without 745 limitation so long as such a transfer does not result in an 746 increase, to the total recurring general revenue or trust fund cost of the agency or entity of the judicial branch in the 747 748 subsequent fiscal year: other personal services, expenses, 749 operating capital outlay, food products, state attorney and 750 public defender operations, data processing services, operating 751 and maintenance of patrol vehicles, overtime payments, salary 752 incentive payments, compensation to retired judges, law 753 libraries, and juror and witness payments. 2. The transfer of funds and positions from identical 754 Page 26 of 36

CODING: Words stricken are deletions; words underlined are additions.

	576-02446-25 20257024pb	576-02446-25 20257
755	funding sources between salaries and benefits appropriation	784 Section 13. Paragraph (a) of subsection (52) and paragr
756	categories within programs identified in the General	785 (a) of subsection (53) of section 121.021, Florida Statutes,
757	Appropriations Act. Such transfers must be consistent with	786 amended to read:
58	legislative policy and intent and may not adversely affect	787 121.021 DefinitionsThe following words and phrases as
59	achievement of approved performance outcomes or outputs in any	788 used in this chapter have the respective meanings set forth
60	program.	789 unless a different meaning is plainly required by the contex
61	(c) The transfer of funds appropriated to accounts	790 (52) "Regularly established position" means:
52	established for disbursement purposes upon release of such	791 (a) With respect to a state employer, a position that i
63	appropriation upon request of a department and approval by the	792 authorized and established pursuant to law and is compensated
64	Chief Financial Officer. Such transfer may only be made to the	793 from a salaries and benefits appropriation pursuant to s.
65	same appropriation category and the same funding source from	794 216.011(1)(pp) <del>s. 216.011(1)(rr)</del> , or an established position
66	which the funds are transferred.	795 that is authorized pursuant to s. 216.262(1)(a) and (b) and
67	Section 12. Paragraphs (a) and (b) of subsection (2) of	796 compensated from a salaries account as provided in s.
68	section 20.055, Florida Statutes, are amended to read:	797 <u>216.011(qq)</u> <del>s. 216.011(1)(ss)</del> .
59	20.055 Agency inspectors general	798 (53) "Temporary position" means:
70	(2) An office of inspector general is established in each	799 (a) With respect to a state employer, a position that i
71	state agency to provide a central point for coordination of and	800 compensated from an other personal services (OPS) account as
72	responsibility for activities that promote accountability,	801 provided in <u>s. 216.011(1)(hh)</u> <del>s. 216.011(1)(jj)</del> .
73	integrity, and efficiency in government. It is the duty and	802 Section 14. Subsection (8) of section 121.051, Florida
74	responsibility of each inspector general, with respect to the	803 Statutes, is amended to read:
75	state agency in which the office is established, to:	804 121.051 Participation in the system
76	(a) Advise in the development of performance measures,	805 (8) DIVISION OF REHABILITATION AND LIQUIDATION EMPLOYEE
77	outcomes, standards, and procedures for the evaluation of state	806 MEMBERSHIPEffective July 1, 1994, the regular receivership
78	agency programs.	807 employees of the Division of Rehabilitation and Liquidation
79	(b) Assess the reliability and validity of the information	808 the Department of Financial Services who are assigned to
80	provided by the state agency on performance measures and	809 established positions and are subject to established rules as
31	standards, and make recommendations for improvement, if	810 regulations regarding discipline, pay, classification, and t
82	necessary, before submission of such information pursuant to s.	811 and attendance are hereby declared to be state employees with
83	<del>216.1827.</del>	812 the meaning of this chapter and shall be compulsory members
	Page 27 of 36	Page 28 of 36
	CODING: Words stricken are deletions; words underlined are additions.	CODING: Words stricken are deletions; words underlined are add

	576-02446-25 20257024pb			576-02446-25 20257024pb
813	compliance with this chapter, the provisions of <u>s.</u>		842	Section 17. Section 420.511, Florida Statutes, is amended
814	<u>216.011(1)(hh)2. <del>s. 216.011(1)(jj)2.</del>, notwithstanding.</u>		843	to read:
815	Employment performed before July 1, 1994, as such a receivership		844	420.511 Strategic business plan; long-range program plan;
816	employee may be claimed as creditable retirement service upon		845	annual report; audited financial statements
817	payment by the employee or employer of contributions required in		846	(1) The corporation shall develop a strategic business plan
818	s. 121.081(1), as applicable for the period claimed.		847	for the provision of affordable housing for the state. The plan
819	Section 15. Section 186.021, Florida Statutes, is amended		848	must be consistent with the long-range program plan prepared
820	to read:		849	pursuant to subsection (2) and $\underline{must}$ shall contain performance
821	186.021 Long-range program plansPursuant to s. 216.013,		850	measures and specific performance targets for the following:
822	each state agency shall develop a long-range program plan <del>on an</del>		851	(a) The ability of low-income and moderate-income
823	annual basis. The plan $\underline{\text{must}}$ shall provide the framework and		852	Floridians to access housing that is decent and affordable.
824	context for designing and interpreting the agency budget		853	(b) The continued availability and affordability of housing
825	request. The plan $\underline{\text{must}}$ $\underline{\text{will}}$ be developed through careful		854	financed by the corporation to target populations.
826	examination and justification of agency functions and their		855	(c) The availability of affordable financing programs,
827	associated costs. An agency shall use the long-range program		856	including equity and debt products, and programs that reduce
828	$\underline{plan}$ It shall be used by the agency to implement the state's		857	gaps in conventional financing in order to increase individual
829	goals and objectives. The agency shall also develop performance		858	access to housing and stimulate private production of affordable
830	measures, outcomes, and standards to measure programs, outputs,		859	housing.
831	Indicators shall be developed to measure service and activity		860	(d) The establishment and maintenance of efficiencies in
832	performance.		861	the delivery of affordable housing.
833	Section 16. Paragraph (b) of subsection (3) of section		862	(e) Such other measures as directed by the corporation's
834	420.0003, Florida Statutes, is amended to read:		863	board of directors.
835	420.0003 State housing strategy		864	(2) The corporation, in coordination with the department,
836	(3) IMPLEMENTATIONThe state, in carrying out the strategy		865	shall annually develop a long-range program plan for the
837	articulated in this section, shall have the following duties:		866	provision of affordable housing in this state as required
838	(b) The long-range program plan of the corporation		867	pursuant to chapter 186. In part, the plan must include
839	department must include specific performance measures, goals,		868	provisions that maximize the abilities of the corporation to
840	and objectives, and strategies that implement the housing		869	implement the state housing strategy established under s.
841	policies in this section.		870	420.0003, to respond to federal housing initiatives, and to
	Page 29 of 36			Page 30 of 36
CODING: Words stricken are deletions; words underlined are additions.				CODING: Words stricken are deletions; words underlined are additions.

	576-02446-25 20257024pb	576-02446-25	20257024g
871	develop programs in a manner that is more responsive to the	900 (c) The estimated average cost of	f producing units under
872	needs of public and private partners. The plan $\underline{\text{must}}$ shall be	901 each rental or homeownership unit fina	nced under each program in
873	developed on a schedule consistent with that established by s.	902 the last fiscal year.	
874	186.021. For purposes of this section, the Secretary of Commerce	903 (d) By county, the average sales	price of homeownership
875	or his or her designee shall serve as the corporation's	904 units financed in the last fiscal year	
876	representative to achieve a coordinated and integrated planning	905 (e) The number of households serv	ved by homeownership
877	relationship with the department.	906 programs in the last fiscal year, incl	uding the income, race,
878	(3) The corporation shall submit to the Governor and the	907 ethnicity, and age of the homeowner of	each household.
879	presiding officers of each house of the Legislature, within 6	908 (f) The percentage of homeownersh	nip loans that are in
880	months after the end of its fiscal year, a complete and detailed	909 foreclosure.	
881	report setting forth the corporation's state and federal program	910 (g) The percentage of properties	in the corporation's
882	accomplishments using the most recent available data. The report	911 rental portfolio which have an occupan	cy rate below 90 percent.
883	must include, but is not limited to:	912 (h) The amount of economic stimul	lus created by the
884	(a) The following tenant characteristics in the existing	913 affordable housing finance programs ad	ministered by the
885	rental units financed through corporation-administered programs:	914 corporation for the most recent year a	vailable.
886	1. The number of households served, delineated by income,	915 (i) For the State Apartment Incer	ntive Loan Program (SAIL),
887	race, ethnicity, and age of the head of household.	916 a comprehensive list of all closed loa:	ns outstanding at the end
888	2. The number of households served in large, medium, and	917 of the most recent fiscal year, includ	ing, but not limited to,
889	small counties as described in s. $420.5087(1)$ and the extent to	918 development name, city, county, develop	per, set-aside type, set-
890	which geographic distribution has been achieved in accordance	919 aside percentage, affordability term,	total number of units,
891	with s. 420.5087.	920 number of set-aside units, lien position	on, original loan amount,
892	3. The number of farmworker and commercial fishing worker	921 loan maturity date, loan balance at cl	ose of year, status of
893	households served.	922 loan, rate of interest, and interest p	aid.
894	4. The number of homeless households served.	923 (j) For the Florida Affordable Ho	ousing Guarantee Program,
895	5. The number of special needs households served.	924 list of all guaranteed loans through t	he close of the most
896	6. By county, the average rent charged based on unit size.	925 recent fiscal year, including, but not	limited to, development
397	(b) The number of rental units to which resources have been	926 name, city, county, developer, total m	umber of units, issuer of
898	allocated in the last fiscal year, including income and	927 the bonds, loan maturity date, particip	pation in the United
899	demographic restrictions.	928 States Department of Housing and Urban	Development Risk-Sharing
	Page 31 of 36	Page 32 of 3	6
	CODING: Words stricken are deletions; words <u>underlined</u> are additions.	CODING: Words stricken are deletions; wo	rds <u>underlined</u> are addition

	576-02446-25 20257024pb				576-02446-25 20257024pb
929	Program, original guarantee amount, guarantee amount at the			958	agencies contracting for energy, water, and wastewater
930	close of the fiscal year, status of guaranteed loans, and total			959	efficiency and conservation measures and engage in other
931	outstanding Florida Housing Finance Corporation Affordable			960	activities considered appropriate by the department for
932	Housing Guarantee Program revenue bonds at the close of the most			961	promoting and facilitating guaranteed energy, water, and
933	recent fiscal year.			962	wastewater performance contracting by state agencies. The
934	(k) Any other information the corporation deems			963	Department of Management Services shall review the investment-
935	appropriate.			964	grade audit for each proposed project and certify that the cost
936	(4) Within 6 months after the end of its fiscal year, the			965	savings are appropriate and sufficient for the term of the
937	corporation shall submit audited financial statements, prepared			966	contract. The Office of the Chief Financial Officer, with the
938	in accordance with generally accepted accounting principles,			967	assistance of the Department of Management Services, shall,
939	which include all assets, liabilities, revenues, and expenses of			968	within available resources, develop model contractual and
940	the corporation, and a list of all bonds outstanding at the end			969	related documents for use by state agencies. Before entering
941	of its fiscal year. The audit must be conducted by an			970	into a guaranteed energy, water, and wastewater performance
942	independent certified public accountant, performed in accordance			971	savings contract, a contract or lease for third-party financing,
943	with generally accepted auditing standards and government			972	or any combination of such contracts, a state agency shall
944	auditing standards, and incorporate all reports, including			973	submit such proposed contract or lease to the Office of the
945	compliance reports, as required by such auditing standards.			974	Chief Financial Officer for review and approval. The Office of
946	(5) The Auditor General shall conduct an operational audit			975	the Chief Financial Officer shall complete its review and
947	of the accounts and records of the corporation and provide a			976	approval within 10 business days after receiving the proposed
948	written report on the audit to the President of the Senate and			977	contract or lease. A proposed contract or lease with a state
949	the Speaker of the House of Representatives by December 1, 2016.			978	agency must include the following:
950	Section 18. Paragraph (a) of subsection (6) of section			979	(a) Supporting information required by <u>s. 216.023(4)(i)</u> <del>s.</del>
951	489.145, Florida Statutes, is amended to read:			980	<del>216.023(4)(a)9.</del> in ss. 287.063(5) and 287.064(11). For contracts
952	489.145 Guaranteed energy, water, and wastewater			981	approved under this section, the criteria may, at a minimum,
953	performance savings contracting			982	include the specification of a benchmark cost of capital and
954	(6) PROGRAM ADMINISTRATION AND CONTRACT REVIEWThe			983	minimum real rate of return on energy, water, or wastewater
955	Department of Management Services, with the assistance of the			984	savings against which proposals shall be evaluated.
956	Office of the Chief Financial Officer, shall, within available			985	
957	resources, provide technical content assistance to state			986	The Office of the Chief Financial Officer shall not approve any
	Page 33 of 36				Page 34 of 36
CODING: Words stricken are deletions; words underlined are additions.				c	CODING: Words stricken are deletions; words underlined are additions.

1	576-02446-25 20257024pb
987	contract submitted under this section from a state agency that
988	does not meet the requirements of this section.
989	Section 19. Paragraph (c) of subsection (5) of section
990	985.619, Florida Statutes, is amended to read:
991	985.619 Florida Scholars Academy
992	(5) FUNDING
993	(c) The fiscal year for the Florida Scholars Academy is the
994	fiscal year of the state as defined in <u>s. 216.011(1)(n)</u> <del>s.</del>
995	<del>216.011(1)(0)</del> .
996	Section 20. Paragraph (a) of subsection (2) of section
997	1002.37, Florida Statutes, is amended to read:
998	1002.37 The Florida Virtual School
999	(2) The Florida Virtual School shall be governed by a board
1000	of trustees comprised of seven members appointed by the Governor
1001	to 4-year staggered terms. The board of trustees shall be a
1002	public agency entitled to sovereign immunity pursuant to s.
1003	768.28, and board members shall be public officers who shall
1004	bear fiduciary responsibility for the Florida Virtual School.
1005	The board of trustees shall have the following powers and
1006	duties:
1007	(a)1. The board of trustees shall meet at least 4 times
1008	each year, upon the call of the chair, or at the request of a
1009	majority of the membership.
1010	2. The fiscal year for the Florida Virtual School shall be
1011	the state fiscal year as provided in <u>s. 216.011(1)(p)</u> s.
1012	<del>216.011(1)(q)</del> .
1013	
1014	The Governor shall designate the initial chair of the board of
1015	trustees to serve a term of 4 years. Members of the board of
	Page 35 of 36

 $\textbf{CODING:} \text{ Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$ 

	576-02446-25 20257024pb
1016	trustees shall serve without compensation, but may be reimbursed
1017	for per diem and travel expenses pursuant to s. 112.061. The
1018	board of trustees shall be a body corporate with all the powers
1019	of a body corporate and such authority as is needed for the
1020	proper operation and improvement of the Florida Virtual School.
1021	The board of trustees is specifically authorized to adopt rules,
1022	policies, and procedures, consistent with law and rules of the
1023	State Board of Education related to governance, personnel,
1024	budget and finance, administration, programs, curriculum and
1025	instruction, travel and purchasing, technology, students,
1026	contracts and grants, and property as necessary for optimal,
1027	efficient operation of the Florida Virtual School. Tangible
1028	personal property owned by the board of trustees shall be
1029	subject to the provisions of chapter 273.
1030	Section 21. For the purpose of incorporating the amendment
1031	made by this act to section 216.013, Florida Statutes, in a
1032	reference thereto, paragraph (d) of subsection (5) of section
1033	402.56, Florida Statutes, is reenacted to read:
1034	402.56 Children's cabinet; organization; responsibilities;
1035	annual report
1036	(5) DUTIES AND RESPONSIBILITIESThe Children and Youth
1037	Cabinet shall:
1038	(d) Design and implement actions that will promote
1039	collaboration, creativity, increased efficiency, information
1040	sharing, and improved service delivery between and within state
1041	governmental organizations that provide services for children
1042	and youth and their families. In particular, the efforts shall
1043	include the long-range planning process mandated by s. 216.013.
1044	Section 22. This act shall take effect July 1, 2025.
	Page 36 of 36

#### Page 36 of 36

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

(		_	S AND FIS		of the latest date listed below.)		
	Prepare	d By: The	Professional Sta	aff of the Committee	on Appropriations		
BILL:	SB 7026						
INTRODUCER:	Appropriations Committee						
SUBJECT:	Information	Technolo	ogy				
DATE:	March 24, 2	025	REVISED:				
ANAL Hunter/Day		STAFF Sadberr	DIRECTOR	REFERENCE	ACTION AP Submitted as Comm. Bill/FAV		

### I. Summary:

SB 7026 establishes the Agency for State Systems and Enterprise Technology (ASSET) as a Cabinet agency, with the majority of its operations becoming effective on July 1, 2026. The state Chief Information Officer (CIO) will serve as the ASSET's executive director, nominated by a CIO selection committee, appointed by a majority Cabinet vote, and confirmed by the Senate, with removal also requiring a majority Cabinet vote.

Beginning in July 2026, all executive state agencies will be subject to the ASSET's published standards and rules, removing existing exemptions for the Department of Agriculture and Consumer Services, Department of Financial Services, and Department of Legal Affairs. A state CIO policy workgroup will review the ASSET's structure, functions, and powers, submitting recommendations for changes to the Legislature by December 1, 2025.

The ASSET will be organized into divisions and bureaus specializing in areas such as agency operations, data, security, business analysis, quality assurance, project management, contract management, procurement, and workforce development. Subject matter experts within the ASSET will form consulting teams dedicated to specific state agency program areas, including health and human services, education, government operations, justice, agriculture, and transportation. These teams will provide state agency assistance and feedback to the ASSET for developing guidelines and standards, with workgroups of state agency experts advising the ASSET on enterprise architecture.

The ASSET will absorb non-operational functions of the Florida Digital Service (FLDS), adding responsibilities such as master data management, legacy system needs assessments, information technology (IT) expenditure tracking, and an IT test lab for evaluating software and services. The ASSET will also develop career training programs for the state's IT workforce. The FLDS will be abolished on June 30, 2026, with its remaining responsibilities limited to agency needs assessments, transitioning cybersecurity services, and reporting cybersecurity incidents in Fiscal Year 2025-2026.

The bill also mandates biennial cybersecurity risk assessments for state agencies, including vulnerability and penetration testing, with leadership acknowledgment of the risks. It eliminates the Cybersecurity Advisory Council, removes outdated data center management language from law, requires the Northwest Regional Data Center (NWRDC) to meet or exceed the standards established by the ASSET, and requires the NWRDC to provide projected state data center costs to the Executive Office of the Governor's Office of Policy and Budget and the Legislature by November 15 each year.

The bill has significant fiscal impact on state expenditures. See Part V., Fiscal Impact Statement.

Except as otherwise provided, the bill takes effect July 1, 2025.

### II. Present Situation:

Over the past decade, the landscape of information technology governance and management has evolved significantly, with state governments across the U.S. striving to modernize their Information Technology (IT) infrastructure and enhance digital services. The need for sound management and governance has been exacerbated by the rapidly growing concern of cybersecurity. The cyberattacks are growing in frequency and severity. Cybercrime is expected to inflict \$10.5 trillion worth of damage globally in 2025.<sup>1</sup> The United States is often a target of cyberattacks, including attacks on critical infrastructure, and has been a target of more significant cyberattacks<sup>2</sup> over the last 14 years than any other country.<sup>3</sup> The Colonial Pipeline is an example of critical infrastructure that was attacked, disrupting what is arguably the nation's most important fuel conduit.<sup>4</sup>

Ransomware is a type of cybersecurity incident where malware<sup>5</sup> that is designed to encrypt files on a device renders the files and the systems that rely on them unusable. In other words, critical information is no longer accessible. During a ransomware attack, malicious actors demand a ransom in exchange for regained access through decryption. If the ransom is not paid, the ransomware actors will often threaten to sell or leak the data or authentication information. Even if the ransom is paid, there is no guarantee that the bad actor will follow through with decryption.

<sup>2</sup> "Significant cyber-attacks" are defined as cyberattacks on a country's government agencies, defense and high-tech companies, or economic crimes with losses equating to more than a million dollars. FRA Conferences, *Study: U.S. Largest Target for Significant Cyber-Attacks*, <u>https://www.fraconferences.com/insights-articles/compliance/study-us-largest-target-for-significant-cyber-</u>

attacks/#:~:text=The%20United%20States%20has%20been%20on%20the%20receiving.article%20is%20from%20FRA%27s %20sister%20company%2C%20Compliance%20Week (last visited March 12, 2025).

<sup>&</sup>lt;sup>1</sup> Cybercrime Magazine, *Cybercrime to Cost the World \$10.5 Trillion Annually By 2025*, https://cybersecurityventures.com/cybercrime-damage-costs-10-trillion-by-2025/ (last visited March 12, 2025).

<sup>&</sup>lt;sup>3</sup> *Id*.

<sup>&</sup>lt;sup>4</sup> S&P Global, *Pipeline operators must start reporting cyberattacks to government: TSA orders*, https://www.spglobal.com/commodityinsights/en/market-insights/latest-news/electric-power/052721-pipeline-operatorsmust-start-reporting-cyberattacks-to-government-tsa-

orders?utm\_campaign=corporatepro&utm\_medium=contentdigest&utm\_source=esgmay2021 (last visited March 12, 2025). <sup>5</sup> "Malware" means hardware, firmware, or software that is intentionally included or inserted in a system for a harmful

purpose. NIST, Computer Security Resource Center Glossary, *malware*, <u>https://csrc.nist.gov/glossary/term/malware</u> (last visited March 12, 2025).

In recent years, ransomware incidents have become increasingly prevalent among the nation's state, local, tribal, and territorial government entities and critical infrastructure organizations.<sup>6</sup> For example, Tallahassee Memorial Hospital was hit by a ransomware attack February 2023, and the hospital's systems were forced to shut down, impacting many local residents in need of medical care.<sup>7</sup>

### Information Technology and Cybersecurity Management

The Department of Management Services (DMS) oversees information technology (IT)<sup>8</sup> governance and security for the executive branch in Florida.<sup>9</sup> The Florida Digital Service (FLDS) is housed within the DMS and was established in 2020 to replace the Division of State Technology.<sup>10</sup> The FLDS works under the DMS to implement policies for information technology and cybersecurity for state agencies.<sup>11</sup>

The head of the FLDS is appointed by the Secretary of Management Services<sup>12</sup> and serves as the state chief information officer (CIO).<sup>13</sup> The CIO must have at least five years of experience in the development of IT system strategic planning and IT policy and, preferably, have leadership-level experience in the design, development, and deployment of interoperable software and data solutions.<sup>14</sup> The FLDS must propose innovative solutions that securely modernize state government, including technology and information services, to achieve value through digital transformation and interoperability, and to fully support Florida's cloud first policy.<sup>15</sup>

The DMS, through the FLDS, has the following powers, duties, and functions:

- Develop IT policy for the management of the state's IT resources;
- Develop an enterprise architecture;
- Establish project management and oversight standards with which state agencies must comply when implementing IT projects;
- Perform project oversight on all state agency IT projects that have a total cost of \$10 million or more and that are funded in the General Appropriations Act or any other law; and

<sup>&</sup>lt;sup>6</sup> Cybersecurity and Infrastructure Agency, *Ransomware 101*, <u>https://www.cisa.gov/stopransomware/ransomware-101</u> (last visited March 12, 2025).

<sup>&</sup>lt;sup>7</sup> Tallahassee Democrat, *TMH says it has taken 'major step' toward restoration after cybersecurity incident* (February 15, 2023) <u>https://www.tallahassee.com/story/news/local/2023/02/14/tmh-update-hospital-has-taken-major-step-toward-restoration/69904510007/</u> (last visited March 12, 2025).

<sup>&</sup>lt;sup>8</sup> The term "information technology" means equipment, hardware, software, firmware, programs, systems, networks, infrastructure, media, and related material used to automatically, electronically, and wirelessly collect, receive, access, transmit, display, store, record, retrieve, analyze, evaluate, process, classify, manipulate, manage, assimilate, control, communicate, exchange, convert, converge, interface, switch, or disseminate information of any kind or form. Section 282.0041(20), F.S.

<sup>&</sup>lt;sup>9</sup> See s. 20.22, F.S.

<sup>&</sup>lt;sup>10</sup> Chapter 2020-161, L.O.F.

<sup>&</sup>lt;sup>11</sup> See s. 20.22(2)(b), F.S.

<sup>&</sup>lt;sup>12</sup> The Secretary of Management Services serves as the head of the DMS and is appointed by the Governor, subject to confirmation by the Senate. Section 20.22(1), F.S.

<sup>&</sup>lt;sup>13</sup> Section 282.0051(2)(a), F.S.

 $<sup>^{14}</sup>$  Id.

<sup>&</sup>lt;sup>15</sup> Section 282.0051 (1), F.S.

• Identify opportunities for standardization and consolidation of IT services that support interoperability, Florida's cloud first policy, and business functions and operations that are common across state agencies.<sup>16</sup>

# Information Technology Security Act

In 2021, the Legislature passed the IT Security Act,<sup>17</sup> which requires the DMS and the state agency<sup>18</sup> heads to meet certain requirements in order to enhance the IT security of state agencies. Specifically, the IT Security Act provides that the DMS is responsible for establishing standards and processes consistent with accepted best practices for IT security,<sup>19</sup> including cybersecurity, and adopting rules that help agencies safeguard their data, information, and IT resources to ensure availability, confidentiality, integrity, and to mitigate risks.<sup>20</sup> In addition, the DMS must:

- Designate a state chief information security officer to oversee state IT security;
- Develop, and annually update, a statewide IT security strategic plan;
- Develop and publish an IT security governance framework for use by state agencies;
- Collaborate with the Cybercrime Office within the Florida Department of Law Enforcement (FDLE) to provide training; and
- Annually review the strategic and operational IT security plans of executive branch agencies.<sup>21</sup>

# State Cybersecurity Act

In 2022, the Legislature passed the State Cybersecurity Act,<sup>22</sup> which requires the DMS and the heads of the state agencies<sup>23</sup> to meet certain requirements to enhance the cybersecurity<sup>24</sup> of the state agencies.

The DMS through the FLDS is tasked with completing the following:

• Establishing standards for assessing agency cybersecurity risks;

<sup>20</sup> Section 292.318(3), F.S.

 $^{21}$  *Id*.

<sup>22</sup> Section 282.318, F.S.

 $<sup>^{16}</sup>$  Id.

<sup>&</sup>lt;sup>17</sup> Section 282.318, F.S.

<sup>&</sup>lt;sup>18</sup> The term "state agency" means any official, officer, commission, board, authority, council, committee, or department of the executive branch of state government; the Justice Administrative Commission; and the Public Service Commission. The term does not include university boards of trustees or state universities. Section 282.0041(33), F.S. For purposes of the IT Security Act, the term includes the Department of Legal Affairs, the Department of Agriculture and Consumer Services, and the Department of Financial Services. Section 282.318(2), F.S.

<sup>&</sup>lt;sup>19</sup> The term "information technology security" means the protection afforded to an automated information system in order to attain the applicable objectives of preserving the integrity, availability, and confidentiality of data, information, and information technology resources. Section 282.0041(22), F.S.

<sup>&</sup>lt;sup>23</sup> For purposes of the State Cybersecurity Act, the term "state agency" includes the Department of Legal Affairs, the Department of Agriculture and Consumer Services, and the Department of Financial Services. Section 282.318(2), F.S. <sup>24</sup> "Cybersecurit" means the protection of forded to an externation system in order to other the applicable.

<sup>&</sup>lt;sup>24</sup> "Cybersecurity" means the protection afforded to an automated information system in order to attain the applicable objectives of preserving the confidentiality, integrity, and availability of data, information, and information technology resources. Section 282.0041(8), F.S.

- Adopting rules to mitigate risk, support a security governance framework, and safeguard agency digital assets, data,<sup>25</sup> information, and IT resources;<sup>26</sup>
- Designating a chief information security officer (CISO);
- Developing and annually updating a statewide cybersecurity strategic plan such as identification and mitigation of risk, protections against threats, and tactical risk detection for cyber incidents;<sup>27</sup>
- Developing and publishing a cybersecurity governance framework for use by state agencies;
- Assisting the state agencies in complying with the State Cybersecurity Act;
- Annually providing training on cybersecurity for managers and team members;
- Annually reviewing the strategic and operational cybersecurity plans of state agencies;
- Tracking the state agencies' implementation of remediation plans;
- Providing cybersecurity training to all state agency technology professionals that develops, assesses, and documents competencies by role and skill level;
- Maintaining a Cybersecurity Operations Center (CSOC) led by the CISO to serve as a clearinghouse for threat information and coordinate with the FDLE to support responses to incidents; and
- Leading an Emergency Support Function under the state emergency management plan.<sup>28</sup>

The State Cybersecurity Act requires the head of each state agency to designate an information security manager to administer the state agency's cybersecurity program.<sup>29</sup> The head of the agency has additional tasks in protecting against cybersecurity threats as follows:

- Establish a cybersecurity incident response team with the FLDS and the Cybercrime Office, which must immediately report all confirmed or suspected incidents to the CISO;
- Annually submit to the DMS the state agency's strategic and operational cybersecurity plans;
- Conduct and update a comprehensive risk assessment to determine the security threats once every three years;
- Develop and update written internal policies and procedures for reporting cyber incidents;
- Implement safeguards and risk assessment remediation plans to address identified risks;
- Ensure internal audits and evaluations of the agency's cybersecurity program are conducted;
- Ensure that the cybersecurity requirements for the solicitation, contracts, and service-level agreement of IT and IT resources meet or exceed applicable state and federal laws, regulations, and standards for cybersecurity, including the National Institute of Standards and Technology (NIST)<sup>30</sup> cybersecurity framework;
- Provide cybersecurity training to all agency employees within 30 days of employment; and

<sup>&</sup>lt;sup>25</sup> "Data" means a subset of structured information in a format that allows such information to be electronically retrieved and transmitted. Section 282.0041(9), F.S.

<sup>&</sup>lt;sup>26</sup> "Information technology resources" means data processing hardware and software and services, communications, supplies, personnel, facility resources, maintenance, and training. Section 282.0041(22), F.S.

<sup>&</sup>lt;sup>27</sup> "Incident" means a violation or imminent threat of violation, whether such violation is accidental or deliberate, of information technology resources, security, policies, or practices. An imminent threat of violation refers to a situation in which the state agency has a factual basis for believing that a specific incident is about to occur. Section 282.0041(19), F.S. <sup>28</sup> Section 282.318(3), F.S.

<sup>&</sup>lt;sup>29</sup> Section 282.318(4)(a), F.S.

<sup>&</sup>lt;sup>30</sup> NIST, otherwise known as the National Institute of Standards and Technology, "is a non-regulatory government agency that develops technology, metrics, and standards to drive innovation and economic competitiveness at U.S.-based organizations in the science and technology industry." Nate Lord, *What is NIST Compliance*, DataInsider (Dec. 1, 2020), https://www.digitalguardian.com/blog/what-nist-compliance (last visited March 13, 2025).

• Develop a process that is consistent with the rules and guidelines established by the FLDS for detecting, reporting, and responding to threats, breaches, or cybersecurity incidents.<sup>31</sup>

# Florida Cybersecurity Advisory Council

The Florida Cybersecurity Advisory Council<sup>32</sup> (CAC) within the DMS<sup>33</sup> assists state agencies in protecting IT resources from cyber threats and incidents.<sup>34</sup> The CAC must assist the FLDS in implementing best cybersecurity practices, taking into consideration the final recommendations of the Florida Cybersecurity Task Force – a task force created to review and assess the state's cybersecurity infrastructure, governance, and operations.<sup>35</sup> The CAC meets at least quarterly to:

- Review existing state agency cybersecurity policies;
- Assess ongoing risks to state agency IT;
- Recommend a reporting and information sharing system to notify state agencies of new risks;
- Recommend data breach simulation exercises;
- Assist the FLDS in developing cybersecurity best practice recommendations;
- Examine inconsistencies between state and federal law regarding cybersecurity;
- Review information relating to cybersecurity and ransomware incidents [reported by state agencies and local governments] to determine commonalities and develop best practice recommendations for those entities; and
- Recommend any additional information that should be reported by a local government to FLDS as part of a cybersecurity or ransomware incident report.<sup>36</sup>

The CAC must work with NIST and other federal agencies, private sector businesses, and private security experts to identify which local infrastructure sectors, not covered by federal law, are at the greatest risk of cyber-attacks and to identify categories of critical infrastructure as critical cyber infrastructure if cyber damage to the infrastructure could result in catastrophic consequences.<sup>37</sup>

Each December 1, the CAC must also prepare and submit a comprehensive report to the Governor, the President of the Senate, and the Speaker of the House of Representatives that includes data, trends, analysis, findings, and recommendations for state and local action regarding ransomware incidents. At a minimum, the report must include:

- Descriptive statistics, including the amount of ransom requested, duration of the incident, and overall monetary cost to taxpayers of the incident;
- A detailed statistical analysis of the circumstances that led to the ransomware incident which does not include the name of the state agency or local government, network information, or system identifying information;

<sup>36</sup> Section 282.319(9), F.S.

<sup>&</sup>lt;sup>31</sup> Section 282.318(4), F.S.

<sup>&</sup>lt;sup>32</sup> Under Florida law, an "advisory council" means an advisory body created by specific statutory enactment and appointed to function on a continuing basis. Generally, an advisory council is enacted to study the problems arising in a specified functional or program area of state government and to provide recommendations and policy alternatives. Section 20.03(7), F.S.; *See also* s. 20.052, F.S.

<sup>&</sup>lt;sup>33</sup> Section 282.319(1), F.S.

<sup>&</sup>lt;sup>34</sup> Section 282.319(2), F.S.

<sup>&</sup>lt;sup>35</sup> Section 282.319(3), F.S.

<sup>&</sup>lt;sup>37</sup> Section 282.319(10), F.S.

- Statistical analysis of the level of cybersecurity employee training and frequency of data backup for the state agencies or local governments that reported incidents;
- Specific issues identified with current policy, procedure, rule, or statute and recommendations to address those issues; and
- Other recommendations to prevent ransomware incidents.<sup>38</sup>

# **Cyber Incident Response**

The National Cyber Incident Response Plan (NCIRP) was developed according to the direction of Presidential Policy Directive (PPD)-41,<sup>39</sup> by the U.S. Department of Homeland Security. The NCIRP is part of the broader National Preparedness System and establishes the strategic framework for a whole-of-nation approach to mitigating, responding to, and recovering from cybersecurity incidents posing risk to critical infrastructure.<sup>40</sup> The NCIRP was developed in coordination with federal, state, local, and private sector entities and is designed to interface with industry best practice standards for cybersecurity, including the NIST Cybersecurity Framework.

The NCIRP adopted a common schema for describing the severity of cybersecurity incidents affecting the U.S. The schema establishes a common framework to evaluate and assess cybersecurity incidents to ensure that all departments and agencies have a common view of the severity of a given incident; urgency required for responding to a given incident; seniority level necessary for coordinating response efforts; and level of investment required for response efforts.<sup>41</sup>

The severity level of a cybersecurity incident in accordance with the NCIRP is determined as follows:

- <u>Level 5:</u> An emergency-level incident within the specified jurisdiction if the incident poses an imminent threat to the provision of wide-scale critical infrastructure services; national, state, or local security; or the lives of the country's, state's, or local government's citizens.
- <u>Level 4:</u> A severe-level incident if the incident is likely to result in a significant impact within the affected jurisdiction which affects the public health or safety; national, state, or local security; economic security; or individual civil liberties.
- <u>Level 3:</u> A high-level incident if the incident is likely to result in a demonstrable impact in the affected jurisdiction to public health or safety; national, state, or local security; economic security; civil liberties; or public confidence.
- <u>Level 2:</u> A medium-level incident if the incident may impact public health or safety; national, state, or local security; economic security; civil liberties; or public confidence.
- <u>Level 1:</u> A low-level incident if the incident is unlikely to impact public health or safety; national, state, or local security; economic security; or public confidence.<sup>42</sup>

https://www.cisa.gov/topics/cybersecurity-best-practices/organizations-and-cyber-safety/cybersecurity-incidentresponse#:~:text=%20National%20Cyber%20Incident%20Response%20Plan%20%28NCIRP%29%20The,incidents%20and %20how%20those%20activities%20all%20fit%20together (last visited March 12, 2025).

<sup>&</sup>lt;sup>38</sup> <sup>38</sup> Section 282.319(12), F.S.

 <sup>&</sup>lt;sup>39</sup> Annex for PPD-41: U.S. Cyber Incident Coordination, available at: <u>https://obamawhitehouse.archives.gov/the-press-office/2016/07/26/annex-presidential-policy-directive-united-states-cyber-incident</u> (last visited March 12, 2025).
 <sup>40</sup> Cybersecurity & Infrastructure Security Agency, *Cybersecurity Incident Response*, available at

 $<sup>^{41}</sup>$  Id.

<sup>&</sup>lt;sup>42</sup> Section 282.318(3)(c)9.a, F.S.

State agencies and local governments in Florida must report to the Cybersecurity Operations Center (CSOC) all ransomware incidents and any cybersecurity incidents at severity levels of 3, 4, or 5 as soon as possible, but no later than 48 hours after discovery of a cybersecurity incident and no later than 12 hours after discovery of a ransomware incident.<sup>43</sup> The CSOC is required to notify the President of the Senate and the Speaker of the House of Representatives of any incidents at severity levels of 3, 4, or 5 as soon as possible, but no later than 12 hours after receiving the incident report from the state agency or local government.<sup>44</sup> For state agency incidents at severity levels 1 and 2, they must report these to the CSOC and the Cybercrime Office at the FDLE as soon as possible.<sup>45</sup>

The notification must include a high-level description of the incident and the likely effects. An incident report for a cybersecurity or ransomware incident by a state agency or local government must include, at a minimum:

- A summary of the facts surrounding the cybersecurity or ransomware incident;
- The date on which the state agency or local government most recently backed up its data, the physical location of the backup, if the backup was affected, and if the backup was created using cloud computing;
- The types of data compromised by the cybersecurity or ransomware incident;
- The estimated fiscal impact of the cybersecurity or ransomware incident;
- In the case of a ransomware incident, the details of the ransom demanded;<sup>46</sup> and
- If the reporting entity is a local government, a statement requesting or declining assistance from the CSOC, FDLE Cybercrime Office, or local sheriff with jurisdiction.<sup>47</sup>

In addition, the CSOC must provide consolidated incident reports to the President of the Senate, Speaker of the House of Representatives, and the CAC on a quarterly basis.<sup>48</sup> The consolidated incident reports to the CAC may not contain any state agency or local government name, network information, or system identifying information, but must contain sufficient relevant information to allow the CAC to fulfill its responsibilities.<sup>49</sup>

State agencies and local governments are required to submit an after-action report to the FLDS within one week of the remediation of a cybersecurity or ransomware incident.<sup>50</sup> The report must summarize the incident, state the resolution, and any insights from the incident.

# III. Effect of Proposed Changes:

**Section 1** creates s. 20.70, F.S., to create the Agency for State Systems and Enterprise Technology (ASSET) to serve as Florida's centralized Information Technology (IT) governance body, overseeing statewide technology initiatives and cybersecurity efforts. The ASSET will be

<sup>49</sup> Id.

<sup>&</sup>lt;sup>43</sup> Section 282.318(3)(c)9.a, F.S.

<sup>44</sup> Section 282.318(3)(c)9.c.(II), F.S.

<sup>&</sup>lt;sup>45</sup> Section 282.318(3)(c)(9)(d), F.S.

<sup>&</sup>lt;sup>46</sup> Section 282.318(3)(c)9.b, F.S.

<sup>&</sup>lt;sup>47</sup> Section 282.3185(5)(a)6, F.S.

<sup>&</sup>lt;sup>48</sup> Section 282.318(3)(c)9.e, F.S.

<sup>&</sup>lt;sup>50</sup> Section 282.318(4)(k), F.S, and s. 282.3185(6), F.S.

led by the Governor and Cabinet. The bill establishes the following divisions and offices within the ASSET (see Exhibit 1):

- The Division of Administrative Services; and
- The Office of Information Technology.
- Beginning July 1, 2026, the following divisions are established:
  - The Division of Enterprise Data and Interoperability.
  - The Division of Enterprise Security.
  - The Division of Enterprise Information Technology Services.
  - The Division of Enterprise Information Technology Purchasing.
  - The Division of Enterprise Information Technology Workforce Development.

The Executive Director of the ASSET serves as the State Chief Information Officer (CIO). The Governor and Cabinet must appoint a CIO from nominees of the CIO selection committee. Upon a vacancy or anticipated vacancy, the CIO selection committee within the ASSET must be appointed to nominate up to three qualified appointees for the position of CIO to the Governor and Cabinet for appointment. A member of the state CIO selection committee may designate an alternate representative if the member applies for the position.

The bill provides the selection committee must be composed of the following members:

- A state agency chief information officer of an executive agency, appointed by the Governor and who shall serve as chair of the committee.
- The chief information officer of the Department of Agriculture and Consumer Services, appointed by the Commissioner of Agriculture.
- The chief information officer of the Department of Financial Services, appointed by the Chief Financial Officer.
- The chief information officer of the Department of Legal Affairs, appointed by the Attorney General.

The appointment must be made by a majority vote of the Governor and Cabinet and is subject to confirmation by the Senate. Removal of the CIO is subject to a majority vote of the Governor and Cabinet. The CIO is prohibited from having any financial, personal, or business conflicts of interest related to technology vendors, contractors, or other information technology service providers doing business with the state.

The bill requires the CIO to meet one of the following education requirements criteria:

- Hold a bachelor's degree from an accredited institution in IT, computer science, business administration, public administration, or a related field; or
- Hold a master's degree in any of the fields listed above, which may be substituted for a portion of the experience requirement, as determined by the selection committee.

The CIO must have at least ten years of progressively responsible experience in IT management, digital transformation, cybersecurity, or IT governance, including:

• A minimum of five years in an executive or senior leadership role, overseeing information technology strategy, operations, or enterprise technology management in either the public or private sector;

- Managing large-scale IT projects, enterprise infrastructure, and implementation of emerging technologies;
- Budget planning, procurement oversight, and financial management of IT investments; and
- Working with state and federal information technology regulations, digital services, and cybersecurity compliance frameworks.

As it relates to technical and policy expertise, the CIO must have demonstrated expertise in:

- Cybersecurity and data protection by demonstrating knowledge of cybersecurity risk management, compliance with National Institute for Standards and Technology (NIST), ISO 27001, and applicable federal and state security regulations;
- Cloud and digital services with experience with cloud computing, enterprise systems modernization, digital transformation, and emerging information technology trends;
- IT governance and policy development by demonstrating an understanding of statewide information technology governance structures, digital services, and information technology procurement policies; and
- Public sector information technology management by demonstrating familiarity with government information technology funding models, procurement requirements, and legislative processes affecting information technology strategy.

In addition, the bill addresses leadership and administrative experience qualifications. Specifically, the CIO must demonstrate:

- Strategic vision and innovation by possessing the capability to modernize information technology systems, drive digital transformation, and align IT initiatives with state goals;
- Collaboration and engagement with stakeholders by working with legislators, agency heads, local governments, and private sector partners to implement IT initiatives;
- Crisis management and cyber resilience by possessing the capability to develop and lead cyber incident response, disaster recovery, and IT continuity plans; and
- Fiscal management and budget expertise managing multi-million-dollar IT budgets, costcontrol strategies, and financial oversight of information technology projects.

Furthermore, individuals who currently or previously served as the head of a Florida state agency are ineligible for nomination, appointment, or service as the CIO.

**Section 2** provides that, until a permanent CIO is appointed, the current CIO of the Department of Management Services (DMS) must be transferred to the ASSET and serve as the interim CIO, assuming all responsibilities of the Executive Director of the ASSET. To establish long-term leadership, the Governor and Cabinet must appoint a permanent CIO by January 2, 2026. The CIO selection committee must be established by August 1, 2025, with each member of the Cabinet appointing representatives to serve on the committee.

**Section 3** conforms to changes in the bill by replacing the DMS with the ASSET in s. 97.0525, F.S., relating to development of the risk assessment methodology, effective July 1, 2026.

**Section 4** conforms to changes in the bill by replacing the DMS with the ASSET in s. 112.22, F.S., relating to the identification of prohibited applications, effective July 1, 2026.

**Section 5** amends s. 119.0725, F.S., to make technical, conforming changes. Effective July 1, 2026, the bill implements changes related to public records exemptions. Specifically, the bill transfers cybersecurity public records exemptions and access to confidential cybersecurity data from the Florida Digital Service (FLDS) to the ASSET.

**Section 6** amends s. 216.023, F.S., to continue a provision from the 2025 Implementing Bill to require that agencies provide, with their legislative budget requests, a cumulative inventory and status report for all technology-related projects with a cumulative cost of \$1 million or more. The bill defines the term "technology-related project" to mean a project that has been funded or has had or is expected to have expenditures in more than one fiscal year; has a cumulative estimated or realized cost of more than \$1 million; and does not include the continuance of existing hardware and software maintenance assessments, renewal of existing software licensing agreements, or the replacement of desktop units with the new technology that is substantially similar to the technology being replaced.

**Section 7** amends s. 216.023, F.S., effective July 1, 2026, to make technical, conforming changes. It updates a cross-reference from s. 282.0051, F.S., to s. 282.0061, F.S., and repeals the provision codified in section 6 of the bill, as that information will be included within annual reporting by the ASSET.

Section 8 amends s. 282.0041, F.S., to provide the following definitions of terms:

- "Agency assessment" is repealed.
- "ASSET" means the Agency for State Systems and Enterprise Technology.
- "State agency" expands to include the Department of Legal Affairs, the Department of Agriculture and Consumer Services, and the Department of Financial Services.
- "Technical Debt" means the accumulated cost and operational impact resulting from the use of suboptimal, expedient, or outdated technology solutions that require future remediation, refactoring, or replacement to ensure maintainability, security, efficiency, and compliance with enterprise architecture standards.

Section 9 removes certain powers, duties, and functions of the DMS and the FLDS. In addition, the bill modifies the responsibilities of the DMS and the FLDS in s. 282.0051, F.S., to the following:

- Begin the process of assessing and documenting existing state agency technical debt and security risks. All assessment results and documentation must be provided to the ASSET no later than June 15, 2026.
- By September 15, 2025, cybersecurity tools must be transferred from the FLDS to individual state agencies.
- The state chief information security officer will continue to receive incident reports for cybersecurity events and must submit quarterly consolidated cybersecurity incidence reports to the interim CIO, Executive Office of the Governor, the Commissioner of Agriculture, the Chief Financial Officer, the Attorney General, President of the Senate, and the Speaker of the House of Representatives.

The bill repeals s. 282.0051, F.S., relating to assigned duties and responsibilities of the DMS and the FLDS on July 1, 2026.

Section 10 repeals s. 282.00515, F.S., related to cabinet duties that are no longer applicable.

**Section 11** creates s. 282.006, F.S., effective July 1, 2026, to assign duties and enterprise responsibilities to the ASSET. The bill provides the ASSET is the primary IT governance authority for the state of Florida and is responsible for setting IT policies, standards, and strategies that are adaptable and technology agnostic. In addition, the ASSET, as the lead entity, is responsible for understanding the unique state agency IT needs and environments, supporting state technology efforts, and reporting on the status of technology for the enterprise.

The bill provides that the ASSET is tasked with the following duties and responsibilities:

- Establishing the strategic direction of IT in the state.
- Developing and publishing IT policy that aligns with industry best practices for the management of the state's IT resources, which must be updated as necessary to meet requirements and advancement in technology.
- Developing, publishing, and maintaining an enterprise, in coordination with state agency technology subject matter experts, that:
  - Acknowledges the unique needs of the entities within the enterprise in the development and publication of standards and terminologies to facilitate digital interoperability;
  - Supports the cloud-first policy as specified in s. 282.206, F.S.;
  - Addresses how IT infrastructure may be modernized to achieve security, scalability, maintainability, interoperability, and improved cost-efficiency goals; and
  - Includes, at a minimum, best practices, guidelines, and standards for the following specific components:
    - Data models and taxonomies.
    - Master data management.
    - Data integration and interoperability.
    - Data security and encryption.
    - Bot prevention and data protection.
    - Data backup and recovery.
    - Application portfolio and catalog requirements.
    - Application architectural patterns and principles.
    - Technology and platform standards.
    - Secure coding practices.
    - Performance and scalability.
    - Cloud infrastructure and architecture.
    - Networking, connectivity, and security protocols.
    - Authentication, authorization, and access controls.
    - Disaster recovery.
    - Quality assurance.
    - Testing methodologies and measurements.
    - Logging and log retention.
    - Application and use of artificial intelligence.

The enterprise architecture must also include open data technical standards and enterprise testing and quality assurance best practices for functional, performance, load, security, compatibility, and interoperability testing.

The ASSET must produce the following reports and provide them to the Governor, the Commissioner of Agriculture, the Chief Financial Officer, the Attorney General, the President of the Senate, and the Speaker of the House of Representatives:

- Annually by December 15, an enterprise analysis report that includes:
  - o Results of agency need assessments and plans to address any technical debt.
  - Alternative standards related to federal grant compliance.
  - IT financial data by agency for the previous fiscal year. The ASSET is required to develop a process to annually collect and report current and projected IT expenditures by each state agency, consolidating this data into a single report. Specifically, this portion of the annual report must include, at a minimum, the following recurring and nonrecurring total:
    - Number of full-time equivalent positions.
    - Amount of salary.
    - Amount of benefits.
    - Number of comparable full-time equivalent positions and total amount of expenditures for information technology staff augmentation.
    - Number of contracts and purchase orders and total amount of associated expenditures for information technology managed services.
    - Amount of expenditures by state term contract, contracts procured using alternative purchasing methods, and agency procurements through request for proposal, invitation to negotiate, invitation to bid, single source, and emergency purchases.
    - Amount of expenditures for hardware.
    - Amount of expenditures for non-cloud software.
    - Amount of expenditures for cloud software licenses and services with a separate amount for expenditures for state data center services.
    - Amount of expenditures for cloud data center services with a separate amount for expenditures for state data center services.
    - Amount of expenditures for administrative costs.
  - A consolidated IT financial analysis that outlines the anticipated funding requirements for IT support over the next five years, a current inventory of major projects, and significant unmet needs for IT resources over the next five years ranked in priority order according to their urgency.
  - Information related to the usage and key findings of the IT test laboratory established in s. 282.0065, F.S.
  - A review and summary of whether the IT contract policy is included in all solicitations and contracts.
- Biennially by December 15 of even-numbered years, a report on the strategic direction of information technology in the state that includes recommendations for the standardization of common IT services used across state agencies and for IT services that should be designed, delivered, and managed as enterprise IT services.
- A market analysis and accompanying strategic plan submitted by December 31 of each year that the market analysis is conducted. The market analysis must be conducted every three years and measure cost-effective and cost-efficient use of IT within the enterprise and the

state's adherence to best practices. The ASSET must produce a strategic plan based on the market analysis for the use and implementation of continued and future IT services.

The ASSET may adopt rules to implement the requirements in ch. 282, F.S.

Section 12 creates s. 282.0061, F.S., effective July 1, 2026, to define the ASSET's role in providing support to state agencies and oversight of state agency procurements and projects.

The Legislature intends for the ASSET to support state agencies through the adoption of policies, standards, and guidance and by providing oversight that recognizes unique state agency information technology needs, environments, and goals. The ASSET assistance and support must allow for adaptability to emerging technologies and organizational needs while maintaining compliance with industry best practices. The ASSET is prohibited from prescribing specific tools, platforms, or vendors.

The bill requires that the baseline needs assessments for state agencies be completed by January 1, 2028, and use the Capability Maturity Model<sup>51</sup> for measuring each agency's IT capabilities in for each domain. Once completed, the assessments must be maintained and updated on a regular schedule adopted by the ASSET. The ASSET must submit a plan and schedule to complete the baseline needs assessments to the Governor, the Commissioner of Agriculture, the Chief Financial Officer, the Attorney General, the President of the Senate, and the Speaker of the House of Representatives by October 1, 2026. The needs assessments must include documentation of each agency's:

- Distinct technical environments;
- Existing technical debt;
- Security risks; and
- Compliance with all information technology standards and guidelines developed and published by the ASSET.

In assessing the existing technical debt portion of the needs assessment, the ASSET must analyze the state's legacy information technology systems and develop a plan to document the needs and costs for replacement systems. The plan must include:

- An inventory of legacy applications and infrastructure;
- Required capabilities not available with the legacy system;
- The estimated process, timeline, and cost to migrate from legacy environments;
- The estimated time frame during which the state agency can continue to efficiently use legacy information technology system, resources, security, and data management to support operations; and
- Any other information necessary for fiscal or technology planning.

<sup>&</sup>lt;sup>51</sup> The Capability Maturity Model (CMM) ranks software development enterprises according to a hierarchy of five process maturity levels. Each level ranks the development environment according to its capability of producing quality software. A set of standards is associated with each of the five levels. The standards for level one describe the most immature or chaotic processes, and the standards for level five describe the most mature or quality processes. This maturity model indicates the degree of reliability or dependency a business can place on a process to achieve its desired goals or objectives. It is also a collection of instructions that an enterprise can follow to gain better control over its software development process.

State agencies are required to provide all necessary documentation to enable accurate reporting on legacy systems and, with support from the ASSET, produce a phased roadmap to address known technology gaps, deficiencies, and advancement of the agency's maturity level in accordance with the Capability Maturity Model. The roadmaps must be maintained and submitted annually with the state agencies' legislative budget requests.

The bill requires that the following be considered and included in the ASSET's annual report:

- Potential methods for standardizing data across state agencies which will promote interoperability and reduce the collection of duplicative data.
- Opportunities for standardization and consolidation of information technology services that are common across all state agencies and that support improved:
  - Interoperability;
  - Security;
  - Scalability;
  - Maintainability;
  - Cost efficiency;
  - o Business functions; and
  - o Operations.

Additionally, the ASSET must develop statewide standards for master data management (MDM) to enable data sharing and interoperability, with a strategy for implementing enterprise MDM to be submitted to the Governor, the Commissioner of Agriculture, the Chief Financial Officer, the Attorney General, the President of the Senate, and the Speaker of the House of Representatives by December 1, 2028. The report must include the vision, goals, and benefits of implementing a statewide master data management initiative, an analysis of the current state, and the recommended strategy, methodology, and estimated timeline and resources needed at a state agency and enterprise level to accomplish the initiative.

The ASSET will support state agency IT projects by:

- Providing procurement advisory and review services for information technology projects to all state agencies, including procurement and contract development assistance.
- Establishing best practices and enterprise procurement processes and metrics.
- Upon request, assisting agencies with the development of IT related legislative budget requests.
- Developing IT project standards and oversight measures that objectively provide data regarding the project status, require mandatory reporting when an IT project is one month late or exceeds its budget by \$1 million, and require compliance with the enterprise architecture.
- Developing standardized information technology project reporting templates for use by state agencies.
- Providing project management and oversight training opportunities to state agencies.
- Performing project oversight on projects with a total project cost of \$10 million or more and reporting quarterly on any IT project that ASSET identifies as high-risk.
- Establishing a streamlined reporting process with clear timelines and procedures to notify a state agency if there is deviation from the adopted standards.

The bill also charges the ASSET to consult with state agencies to create a methodology, approach, and applicable templates and formats for identifying and collecting both current and planned information technology expenditure data at the state agency level. State agencies must provide financial data to the ASSET annually by October 1 for the previous fiscal year.

State agencies must work with the ASSET to establish alternative standards and policies if adherence to standards or policies published by the ASSET conflict with federal regulations or requirements and results in, or is expected to result in, adverse action against the state agencies or loss of federal funding.

**Section 13** creates s. 282.0062, F.S., effective July 1, 2026, to establish multiple enterprise-level IT workgroups within the ASSET to foster collaboration among state agencies and standardize IT policies, governance, security, and procurement. Each workgroup will consist of representatives from all state agencies and provide recommendations to the ASSET leadership on key areas such as cybersecurity, data interoperability, IT operations, quality assurance, project management, contract oversight, and procurement. Additionally, state IT leaders, including the CIO, Chief Information Security Officer, Chief Data Officer, Chief Technology Officer, Chief Information Technology Procurement Officer, and others will consult with these workgroups on a quarterly basis to ensure continuous improvement in IT governance and strategy (see Exhibit 1).

**Section 14** creates s. 282.0063, F.S., effective July 1, 2026, to address the ASSET's role in IT workforce development. The ASSET is required to consult with CareerSource Florida, Inc., the Department of Commerce, and the Department of Education to carry out the tasks in this section. The ASSET will develop structured career paths, training programs, and workforce strategies to enhance the recruitment, retention, and skill development of state IT professionals. This includes conducting a comprehensive workforce needs assessment to identify and address IT skill gaps, improving agency capabilities. The ASSET will also create a statewide training program to help agencies implement enterprise architecture policies and standards. Additionally, the ASSET is responsible for developing new training programs and certifications to ensure state IT professionals stay current with cybersecurity, cloud computing, and emerging technologies. To strengthen the state's IT talent pipeline, the ASSET will establish internship and scholarship-forservice programs. Furthermore, in coordination with the Department of Management Services, ASSET will create standardized IT career progression frameworks and leadership development initiatives to support employee retention and professional growth.

**Section 15** creates 282.0064, F.S., effective July 1, 2026, to define the ASSET's responsibilities related to IT contracts and procurements. The ASSET will oversee all IT procurement policies to ensure consistency, compliance, and cost-effectiveness across state agencies. All IT contracts must align with enterprise architecture standards and adhere to National Institute of Standards and Technology Cybersecurity Framework (NIST) cybersecurity requirements.

For projects exceeding \$10 million, independent verification and validation (IV&V) will be required. The IV&V provider must provide a report directly to stakeholders that includes an analysis of whether:

• The project is being built and implemented in accordance with defined technical architecture, specifications, and requirements.

- The project is adhering to established project management processes.
- The procurement of products, tools, and services and resulting contracts align with current statutory and regulatory requirements.
- The value of services delivered is commensurate with project costs.
- The completed project meets the actual needs of the intended users.

Additionally, the ASSET will coordinate with the DMS to evaluate responses and answer vendor questions for IT related state term contracts.

**Section 16** creates s. 282.0065, F.S., effective July 1, 2026, to instruct the ASSET to establish an IT Test Laboratory beginning July 1, 2027, or after all elements of the enterprise architecture are published, whichever is later, and subject to appropriation.

The IT Test Laboratory will provide state agencies with a controlled environment to evaluate technology before procurement, allowing agencies to refine their procurement requirements based on real-world testing to avoid costly IT failures. The ASSET will oversee the lab's operations, security, compliance, and access to emerging technologies in collaboration with industry partners. The ASSET may also leverage public-private partnerships to enhance lab operations while ensuring state agencies have access to the latest technological advancements. Furthermore, the ASSET will develop standardized policies, procedures, and eligibility criteria to govern agency access and use of the test laboratory.

**Section 17** creates s. 282.066, F.S., to task the ASSET with developing, implementing, and maintaining a library to serve as the official repository for all enterprise IT policies, standards, guidelines, and best practices applicable to state agencies. This online library will be accessible to all state agencies through a secure authentication system, featuring a structured index and search functionality to facilitate the efficient retrieval of information.

The library will be regularly updated to reflect current state and federal requirements, industry best practices, and emerging technologies. It will include standardized checklists organized by technical subject areas to assist agencies in measuring compliance with IT policies, standards, and best practices.

The ASSET is required to establish procedures to ensure the integrity, security, and availability of the library, including access controls, encryption, and disaster recovery measures. The ASSET will maintain version control and revision history for all published documents and provide mechanisms for agencies to submit feedback, request clarifications, and recommend updates. All state agencies are required to reference and adhere to the policies, standards, guidelines, and best practices contained in the library when planning, procuring, implementing, and operating IT systems.

The bill also provides a compliance exception process. Agencies may request an exception to a specific policy, standard, or guideline if compliance is not technically feasible, would cause undue hardship, or conflicts with agency-specific statutory requirements. The requesting agency must submit a formal justification detailing the specific requirement, reasons for non-compliance, any compensating controls, and the expected duration of the exception. The ASSET will review all exception requests and provide a recommendation to the state chief information

officer, who will then present the requests to the chief information officer workgroup for approval by a majority vote. Approved exceptions will be documented, with conditions or expiration dates noted. Agencies granted exceptions will undergo periodic reviews to determine if the exception remains necessary or if compliance can now be achieved.

**Section 18** amends s. 282.318, F.S., effective July 1, 2025, to remove the following responsibilities from the Florida Digital Service (FLDS):

- Development and updating of a statewide cybersecurity strategic plan.
- Development and publication of guidelines related to:
  - Establishing asset management procedures;
  - Using standard risk assessment methodology;
  - Completing comprehensive risk assessments and cybersecurity audits;
  - Identifying protection procedures to manage protection of state assets;
  - Establishing procedures for securely accessing information;
  - Detecting threats through proactive monitoring;
  - o Establishing procedures for procuring IT commodities and services; and
  - $\circ$   $\,$  Recovering information and data in response to a cybersecurity incident.
- Operation and maintenance of a Cybersecurity Operations Center.
- Leading an Emergency Support Function, ESF CYBER, under the state comprehensive emergency management plan.

The bill also provides for incident reporting to and through the state chief information security officer in place of the cybersecurity operations center; changes the timeline for reporting incidents with severity levels 3, 4, or 5 from 48 hours to 12 hours; and, for reporting incidents with severity levels of 1 or 2, requires reporting within 96 hours of a cybersecurity incident and 72 hours of a ransomware incident.

Additionally, the bill changes the timeframe for state agencies to provide state agency strategic cybersecurity plans and conduct comprehensive risk assessments from once every three years to once every two years. The state agency cybersecurity plans must include measures that assess performance against their risk management plan. The biennial cybersecurity risk assessments must include vulnerability and penetration testing and acknowledge that agency leadership is aware of the risks outlined in the report.

**Section 19** amends s. 282.318, F.S., effective July 1, 2026, by updating the reference to cabinet agencies in the definition of a state agency, naming the ASSET as the lead entity responsible for establishing enterprise technology and cybersecurity standards, and replacing remaining references to the Florida Digital Service. This section also adds the following responsibilities to the ASSET, which are the same as those currently required for the FLDS:

- Development and updating of a statewide cybersecurity strategic plan.
- Development and publication of guidelines related to:
  - Establishing asset management procedures;
  - Using standard risk assessment methodology;
  - Completing comprehensive risk assessments and cybersecurity audits;
  - Identifying protection procedures to manage protection of state assets;
  - Establishing procedures for securely accessing information;
  - Detecting threats through proactive monitoring;

- o Establishing procedures for procuring IT commodities and services; and
- Recovering information and data in response to a cybersecurity incident.

**Section 20** amends s. 282.3185, F.S., effective July 1, 2025, related to local government cybersecurity to make conforming changes made in the bill. The state chief information security officer will now receive incident reports in place of the FLDS and the cybersecurity operations center. The bill also deletes references to the Cybersecurity Advisory Council.

**Section 21** amends, and makes technical, conforming changes to s. 282.3185, F.S., effective July 1, 2026, related to local government cybersecurity. The ASSET will maintain the current cybersecurity severity levels and incident reporting processes for local governments, ensuring continuity in managing security incidents. Specifically, the bill the timeline for reporting incidents with severity levels 3, 4, or 5 changes from 48 hours to 12 hours after discovery of the cybersecurity incident and no later than 6 hours (instead of 12) after discovery of a ransomware incident. The bill also updates relevant statutory references.

**Section 22** repeals s. 282.319, F.S., effective July 1, 2025, related to the Cybersecurity Advisory Council. These activities will generally be within the scope of the ASSET duties and responsibilities.

**Section 23** outlines a plan for fully staffing the ASSET with the necessary specialized personnel to oversee IT governance, procurement, and security for all Florida state agencies. It provides the ASSET with a structured leadership team, including key positions such as the state chief information officer, state chief technology officer, state chief information security officer, state chief ada officer, state chief IT procurement officer, and state chief of IT workforce development. Additionally, the ASSET technology subject matter experts will be assigned across major state agency program areas to support the understanding of each agency's technical and operational environments. To further enhance its operations, the ASSET will include bureaus dedicated to specific program areas, including IT needs analysis, quality assurance, project management, contract management, and procurement (see Exhibit 1).

Specifically, the bill establishes the following positions within the ASSET:

- Chief operations officer.
- Chief information officer.
- Effective July 1, 2026, the following must be appointed by the CIO of the ASSET:
  - Deputy executive director, who shall serve as the state chief information architect.
    - A minimum of six lead technology coordinators. At least one coordinator must be assigned to each of the following major program areas: health and human services, education, government operations, criminal and civil justice, agriculture and natural resources, and transportation and economic development.
    - A minimum of six assistant technology coordinators. At least one coordinator must be assigned to each of the following major program areas: health and human services, education, government operations, criminal and civil justice, agriculture and natural resources, and transportation and economic development.
    - State chief information security officer and six lead security consultants. One consultant must be assigned to each of the following major program areas: health and

human services, education, government operations, criminal and civil justice, agriculture and natural resources, and transportation and economic development.

- State chief data officer.
  - A minimum of three data specialists with at least one specialist dedicated to each of the areas of expertise including, personally identifiable information, protected health information, and criminal justice information services.
  - A minimum of six data security consultants. At least one consultant must be assigned to each of the following major program areas: health and human services, education, government operations, criminal and civil justice, agriculture and natural resources, and transportation and economic development.
- State chief information technology procurement officer.
  - A minimum of six lead information technology procurement consultants. At least one coordinator must be assigned to each of the following major program areas: health and human services, education, government operations, criminal and civil justice, agriculture and natural resources, and transportation and economic development.
- State chief technology officer.
  - A minimum of 42 information technology business analyst consultants that must be assigned to major program areas as follows:
    - At least 11 consultants shall be assigned to health and human services and dedicated to state agencies.
    - At least four consultants shall be assigned to education.
    - At least eight consultants shall be assigned to government operations and dedicated to state agencies.
    - At least six consultants shall be assigned to criminal and civil justice and dedicated to state agencies.
    - At least four consultants shall be assigned to agriculture and natural resources and dedicated to state agencies.
    - At least nine consultants shall be assigned to transportation and economic development and dedicated to state agencies
  - A minimum of six information technology project management professional consultants. At least one consultant must be assigned to each of the following major program areas: health and human services, education, government operations, criminal and civil justice, agriculture and natural resources, and transportation and economic development.
  - A minimum of six information technology contract management consultants. At least one consultant must be assigned to each of the following major program areas: health and human services, education, government operations, criminal and civil justice, agriculture and natural resources, and transportation and economic development.
  - A minimum of six information technology quality assurance consultants. At least one consultant must be assigned to each of the following major program areas: health and human services, education, government operations, criminal and civil justice, agriculture and natural resources, and transportation and economic development.
- State chief of information technology workforce development.

This bill also creates a state agency CIO policy workgroup, chaired by the interim state chief information officer, to provide legislative recommendations by December 1, 2025, on the structure, budget, and governance of ASSET before it becomes fully operational. The full

workgroup consists of all interested state agency chief information officers. The voting members of the workgroup include the chair of the workgroup and the chief information officers from the Department of Financial Services, the Department of Agriculture and Consumer Services, and the Department of Legal Affairs. The final report must be voted on and accepted by a unanimous vote of the voting members of the workgroup. The workgroup will dissolve after submitting its final report.

**Section 24** deletes obsolete language in s. 282.201, F.S., related to the DMS management of the state data center, requires the Northwest Regional Data Center (NWRDC) to meet or exceed the state's technology standards, and permanently codifies an exception for data center use for the Division of Emergency Management done in the implementing bill in Fiscal Year 2024-2025.

**Section 25** creates s. 282.0211, F.S., regarding the state data center services provided by the NWRDC to put the data center into the appropriate chapter of law. It also makes technical, conforming changes to update relevant statutory references and includes a requirement that the NWRDC provide projected costs for state data center services to the Executive Office of the Governor and the Legislature by November 15 of each year.

**Section 26** amends s. 1004.649, F.S., by deleting the provisions regarding the state data center services provided by the NWRDC that were added to s. 282.0211, F.S. It also creates the NWRDC at the Florida State University and specifies the NWRDC is the designated state data center with a reference to the state data center duties outlined in s. 282.0211, F.S.

Section 27 abolishes the FLDS within the DMS in s. 20.22, F.S., effective July 1, 2026.

**Section 28** amends s. 282.802, F.S., effective July 1, 2026, to transfer the Government Technology Modernization Council from the DMS to the ASSET, names the CIO as the nonvoting executive director of the council, and makes other conforming changes.

**Section 29** amends s. 282.604, F.S., effective July 1, 2026, by transitioning rulemaking authority regarding accessible electronic information technology by governmental units from the Department of Management Services to the ASSET.

**Section 30** requires the CIO, instead of the FLDS, to participate in the process for technology state term contract solicitations in s. 287.0591, F.S.

Section 31 makes technical, conforming changes to cross-references in s. 288.012, F.S.

**Section 32** requires the Department of Commerce to consult with the ASSET in place of the FLDS regarding the Reemployment Assistance Claims and Benefits Information System in s. 443.1113, F.S., effective July 1, 2026.

**Section 33** requires the FDLE to consult with the state chief information security officer in place of the FLDS when adopting rules related to IT security provisions in s. 943.0415, F.S., effective July 1, 2026.

Section 34 deletes the requirement that a request for assistance with a cybersecurity incident must come from the FLDS in s. 1004.444, F.S., effective July 1, 2026.

**Section 35** provides that, except as otherwise expressly provided, the bill takes effect July 1, 2025.

### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The bill has a significant negative fiscal impact on state expenditures. The fiscal impact for Fiscal Year 2025-2026 for the newly created Agency for State Systems and Enterprise Technology (ASSET) is \$3,473,058 and 22 positions, which can be absorbed within existing resources via transfer from the Florida Digital Service (FDS) within the General Appropriations Act. For Fiscal Year 2026-2027, the estimated need for the newly created ASSET is a total of 197 positions and a recurring \$30,097,022 and nonrecurring \$11,297,836. This will be offset by \$11,445,979 in recurring funds from the elimination of the FDS for a net estimated recurring impact of 127 positions and \$18,651,043.

#### VI. Technical Deficiencies:

None.

## VII. Related Issues:

None.

## VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 20.22, 97.0525, 122.22, 119.0725, 216.023, 282.0041, 282.0051, 282.201, 282.318, 282.3185, 282.802, 282.604, 287.0591, 288.012, 443.1113, 943.0415, 1004.444, and 1004.649.

This bill creates the following sections of the Florida Statutes: 20.70, 282.006, 282.0061, 282.0062, 282.0063, 282.0064, 282.0065, 282.0066, and 282.0211.

This bill repeals the following sections of the Florida Statutes: 282.00515 and 282.319.

## IX. Additional Information:

A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

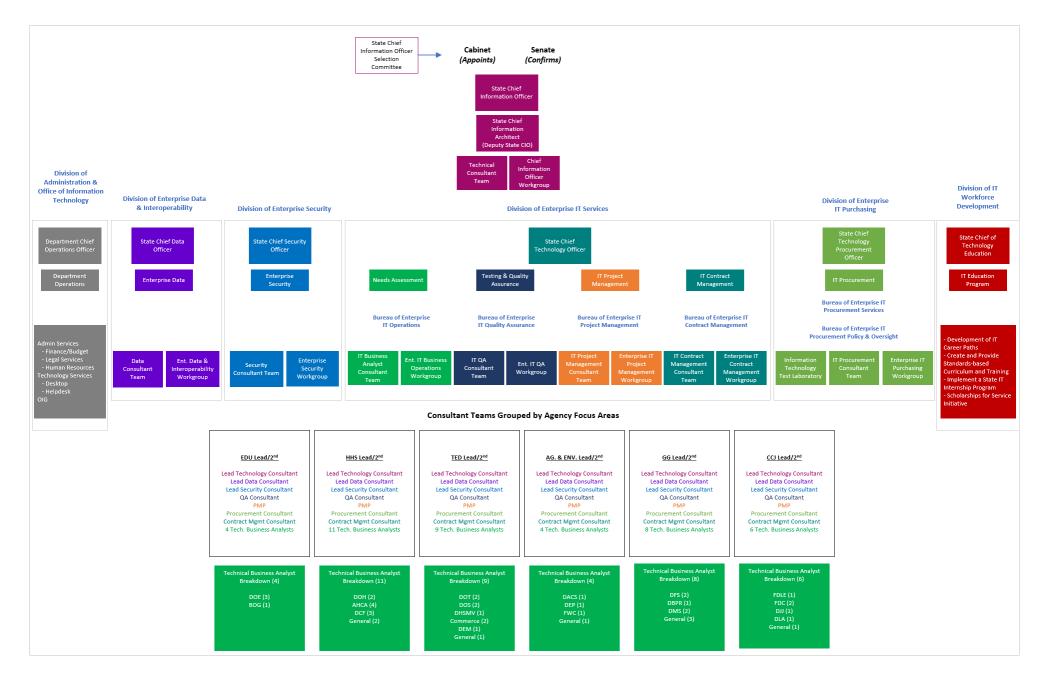
None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

# Exhibit 1



	464614	
	LEGISLATIVE ACTION	
Senate		House
Comm: FAV		
03/20/2025		

The Committee on Appropriations (Harrell) recommended the following:

Senate Amendment (with title amendment)

Between lines 375 and 376

insert:

(c) If a member of the selection committee submits an application to be considered for the position of state chief information officer, the member must designate an alternate state agency chief information officer to serve on the committee.

10

1 2 3

4

5

6

7 8



11	======================================
12	And the title is amended as follows:
13	Delete line 18
14	and insert:
15	providing the composition of such committee; requiring
16	that a member of the committee designate an alternate
17	state agency chief information officer to serve on the
18	committee under a specified circumstance; providing

		208734	
		LEGISLATIVE ACTION	
	Senate	•	House
	Comm: FAV		
	03/20/2025		
		•	
_			
 Th	e Committee on Appro	priations (Harrell) re	commended the
	e Committee on Appro	priations (Harrell) re	commended the
		priations (Harrell) re	commended the
		priations (Harrell) re	commended the
	ollowing:	priations (Harrell) re	commended the
	ollowing:	priations (Harrell) re	commended the
fc	ollowing: Senate Amendment	priations (Harrell) re	commended the
fc	Delete line 710		commended the
fc	Delete line 710 d insert:		commended the
fc	Delete line 710 d insert:		commended the
fc	Delete line 710 d insert:		commended the



LEGISLATIVE ACTION

House Senate . Comm: FAV 03/20/2025 The Committee on Appropriations (Harrell) recommended the following: Senate Amendment Delete lines 1324 - 1459 and insert: (h) Establish a streamlined reporting process with clear timelines and escalation procedures for notifying a state agency of noncompliance with the standards developed and adopted by ASSET. (6) INFORMATION TECHNOLOGY FINANCIAL DATA.-(a) In consultation with state agencies, ASSET shall create

1 2 3

4 5

6

7

8

9

11	a methodology, an approach, and applicable templates and formats
12	for identifying and collecting both current and planned
13	information technology expenditure data at the state agency
14	level. ASSET shall continuously obtain, review, and maintain
15	records of the appropriations, expenditures, and revenues for
16	information technology for each state agency.
17	(b) ASSET shall prescribe the format for state agencies to
18	provide all necessary financial information to ASSET for
19	inclusion in the annual report required under s. 282.006. State
20	agencies must provide the information to ASSET by October 1 for
21	the previous fiscal year. The information must be reported by
22	ASSET in order to determine all costs and expenditures for
23	information technology assets and resources provided by the
24	state agencies or through contracts or grants.
25	(7) FEDERAL CONFLICTSASSET must work with state agencies
26	to provide alternative standards, policies, or requirements that
27	do not conflict with federal regulations or requirements if
28	adherence to standards or policies adopted by or established
29	pursuant to this section conflict with federal regulations or
30	requirements imposed on an entity within the enterprise and
31	results in, or is expected to result in, adverse action against
32	the state agencies or loss of federal funding.
33	Section 13. Effective July 1, 2026, section 282.0062,
34	Florida Statutes, is created to read:
35	282.0062 ASSET workgroups.—The following workgroups are
36	established within ASSET to facilitate coordination with state
37	agencies:
38	(1) CHIEF INFORMATION OFFICER WORKGROUP
39	(a) The chief information officer workgroup, composed of



40	all state agency chief information officers, shall consider and
41	make recommendations to the state chief information officer and
42	the state chief information architect on such matters as
43	enterprise information technology policies, standards, services,
44	and architecture. The workgroup may also identify and recommend
45	opportunities for the establishment of public-private
46	partnerships when considering technology infrastructure and
47	services in order to accelerate project delivery and provide a
48	source of new or increased project funding.
49	(b) At a minimum, the state chief information officer shall
50	consult with the workgroup on a quarterly basis with regard to
51	executing the duties and responsibilities of the state agencies
52	related to statewide information technology strategic planning
53	and policy.
54	(2) ENTERPRISE DATA AND INTEROPERABILITY WORKGROUP
55	(a) The enterprise data and interoperability workgroup,
56	composed of chief data officer representatives from all state
57	agencies, shall consider and make recommendations to the state
58	chief data officer on such matters as enterprise data policies,
59	standards, services, and architecture that promote data
60	consistency, accessibility, and seamless integration across the
61	enterprise.
62	(b) At a minimum, the state chief data officer shall
63	consult with the workgroup on a quarterly basis with regard to
64	executing the duties and responsibilities of the state agencies
65	related to statewide data governance planning and policy.
66	(3) ENTERPRISE SECURITY WORKGROUP
67	(a) The enterprise security workgroup, composed of chief
68	information security officer representatives from all state
	1

	784910
--	--------

69	agencies, shall consider and make recommendations to the state
70	chief information security officer on such matters as
71	cybersecurity policies, standards, services, and architecture
72	that promote the protection of state assets.
73	(b) At a minimum, the state chief information security
74	officer shall consult with the workgroup on a quarterly basis
75	with regard to executing the duties and responsibilities of the
76	state agencies related to cybersecurity governance and policy
77	development.
78	(4) ENTERPRISE INFORMATION TECHNOLOGY OPERATIONS
79	WORKGROUP
80	(a) The enterprise information technology operations
81	workgroup, composed of information technology business analyst
82	representatives from all state agencies, shall consider and make
83	recommendations to the state chief technology officer on such
84	matters as information technology needs assessments policies,
85	standards, and services that promote the strategic alignment of
86	technology with operational needs and the evaluation of
87	solutions across the enterprise.
88	(b) At a minimum, the state chief technology officer shall
89	consult with the workgroup on a quarterly basis with regard to
90	executing the duties and responsibilities of the state agencies
91	related to statewide process improvement and optimization.
92	(5) ENTERPRISE INFORMATION TECHNOLOGY QUALITY ASSURANCE
93	WORKGROUP
94	(a) The enterprise information technology quality assurance
95	workgroup, composed of testing and quality assurance
96	representatives from all state agencies, shall consider and make
97	recommendations to the state chief technology officer on such

784910

98	matters as testing methodologies, tools, and best practices to
99	reduce risks related to software defects, cybersecurity threats,
100	and operational failures.
101	(b) At a minimum, the state chief technology officer shall
102	consult with the workgroup on a quarterly basis with regard to
103	executing the duties and responsibilities of the state agencies
104	related to enterprise software testing and quality assurance
105	standards.
106	(6) ENTERPRISE INFORMATION TECHNOLOGY PROJECT MANAGEMENT
107	WORKGROUP
108	(a) The enterprise information technology project
109	management workgroup, composed of information technology project
110	manager representatives from all state agencies, shall consider
111	and make recommendations to the state chief technology officer
112	on such matters as information technology project management
113	policies, standards, accountability measures, and services that
114	promote project governance and standardization across the
115	enterprise.
116	(b) At a minimum, the state chief technology officer shall
117	consult with the workgroup on a quarterly basis with regard to
118	executing the duties and responsibilities of the state agencies
119	related to project management and oversight.
120	(7) ENTERPRISE INFORMATION TECHNOLOGY CONTRACT MANAGEMENT
121	WORKGROUP
122	(a) The enterprise information technology contract
123	management workgroup, composed of information technology
124	contract manager representatives from all state agencies, shall
125	consider and make recommendations to the state chief technology
126	officer on such matters as information technology contract
	1

Page 5 of 6

576-02549-25



127	management policies and standards that promote best practices		
128	for vendor oversight, risk management and compliance, and		
129	performance monitoring and reporting across the enterprise.		
130	(b) At a minimum, the state chief technology officer shall		
131	consult with the workgroup on a quarterly basis with regard to		
132	executing the duties and responsibilities of the state agencies		
133	related to contract management and vendor accountability.		
134	(8) ENTERPRISE INFORMATION TECHNOLOGY PURCHASING		
135	WORKGROUP		
136	(a) The enterprise information technology purchasing		
137	workgroup, composed of information technology procurement		
138	representatives from all state agencies, shall consider and make		
139	recommendations to the state chief information technology		
140	procurement officer on such matters as information technology		
141	procurement policies, standards, and purchasing strategy and		
142	optimization that promote best practices for contract		
143	negotiation, consolidation, and effective service-level		
144	agreement implementation across the enterprise.		
145	(b) At a minimum, the state chief information technology		
146	procurement		

Page 6 of 6

	867736	
	LEGISLATIVE ACTION	
Senate	•	House
Comm: FAV	•	
03/20/2025	•	
The Committee on Appro	opriations (Harrell) r	ecommended the
following:		
Senate Amendment	(with title amendment	)
Delete lines 253	7 - 2901	
and insert:		
6. State chief c	of information technolo	ogy workforce
development.		
(2) BUREAUS		
(a) The Divisior	n of Enterprise Informa	ation Technology
Services shall include	e:	
1. The Bureau of	f Enterprise Informatio	on Technology

867736

11	Operations, responsible for assessing state agency information
12	technology needs and risks as established under s. 282.006,
13	Florida Statutes.
14	2. The Bureau of Enterprise Information Technology Quality
15	Assurance, responsible for activities established under s.
16	282.006, Florida Statutes.
17	3. The Bureau of Enterprise Information Technology Project
18	Management, responsible for project management oversight and
19	activities established under s. 282.006, Florida Statutes.
20	4. The Bureau of Enterprise Information Technology Contract
21	Management, responsible for contract management oversight and
22	activities established under s. 282.006, Florida Statutes.
23	(b) The Division of Enterprise Information Technology
24	Purchasing shall include:
25	1. The Bureau of Enterprise Information Technology
26	Procurement Services, responsible for procurement activities
27	established under s. 282.006, Florida Statutes.
28	2. The Bureau of Enterprise Information Technology
29	Procurement Policy and Oversight, responsible for activities
30	established under s. 282.006, Florida Statutes.
31	(3) WORKGROUP
32	(a) The chief information officer policy workgroup shall be
33	composed of all state agency chief information officers.
34	(b) The purpose of the workgroup is to provide the
35	Legislature with input and feedback regarding the structure,
36	budget, and governance of the Agency for State Systems and
37	Enterprise Technology.
38	(c) The chair of the workgroup shall be the interim state
39	chief information officer.

576-02550A-25

40	(d) The voting members of the workgroup shall include the
41	chair of the workgroup and the chief information officers from
42	the Department of Financial Services, the Department of
43	Agriculture and Consumer Services, and the Department of Legal
44	Affairs.
45	(e) The chair of the workgroup shall submit a report to the
46	Governor, the Commissioner of Agriculture, the Chief Financial
47	Officer, the Attorney General, the President of the Senate, and
48	the Speaker of the House of Representatives which includes
49	recommendations and justifications for changes by December 1,
50	2025. The final report must be voted on and accepted by a
51	unanimous vote of the voting members of the workgroup.
52	(f) The workgroup shall expire after submission of the
53	report required in paragraph (e).
54	Section 24. Section 282.201, Florida Statutes, is amended
55	to read:
56	282.201 State data centerThe state data center is
57	established within the Northwest Regional Data Center pursuant
58	to s. 282.0211 and shall meet or exceed the information
59	technology standards specified in ss. 282.006 and 282.318 the
60	department. The provision of data center services must comply
61	with applicable state and federal laws, regulations, and
62	policies, including all applicable security, privacy, and
63	auditing requirements. The department shall appoint a director
64	of the state data center who has experience in leading data
65	center facilities and has expertise in cloud-computing
66	management.
67	(1) STATE DATA CENTER DUTIES. The state data center shall:
68	(a) Offer, develop, and support the services and



69	applications defined in service-level agreements executed with
70	its customer entities.
71	(b) Maintain performance of the state data center by
72	ensuring proper data backup; data backup recovery; disaster
73	recovery; and appropriate security, power, cooling, fire
74	suppression, and capacity.
75	(c) Develop and implement business continuity and disaster
76	recovery plans, and annually conduct a live exercise of each
77	<del>plan.</del>
78	(d) Enter into a service-level agreement with each customer
79	entity to provide the required type and level of service or
80	services. If a customer entity fails to execute an agreement
81	within 60 days after commencement of a service, the state data
82	center may cease service. A service-level agreement may not have
83	a term exceeding 3 years and at a minimum must:
84	1. Identify the parties and their roles, duties, and
85	responsibilities under the agreement.
86	2. State the duration of the contract term and specify the
87	conditions for renewal.
88	3. Identify the scope of work.
89	4. Identify the products or services to be delivered with
90	sufficient specificity to permit an external financial or
91	performance audit.
92	5. Establish the services to be provided, the business
93	standards that must be met for each service, the cost of each
94	service by agency application, and the metrics and processes by
95	which the business standards for each service are to be
96	objectively measured and reported.
97	6. Provide a timely billing methodology to recover the

98	costs of services provided to the customer entity pursuant to s.
99	215.422.
100	7. Provide a procedure for modifying the service-level
101	agreement based on changes in the type, level, and cost of a
102	service.
103	8. Include a right-to-audit clause to ensure that the
104	parties to the agreement have access to records for audit
105	purposes during the term of the service-level agreement.
106	9. Provide that a service-level agreement may be terminated
107	by either party for cause only after giving the other party and
108	the department notice in writing of the cause for termination
109	and an opportunity for the other party to resolve the identified
110	cause within a reasonable period.
111	10. Provide for mediation of disputes by the Division of
112	Administrative Hearings pursuant to s. 120.573.
113	(e) For purposes of chapter 273, be the custodian of
114	resources and equipment located in and operated, supported, and
115	managed by the state data center.
116	(f) Assume administrative access rights to resources and
117	equipment, including servers, network components, and other
118	devices, consolidated into the state data center.
119	1. Upon consolidation, a state agency shall relinquish
120	administrative rights to consolidated resources and equipment.
121	State agencies required to comply with federal and state
122	criminal justice information security rules and policies shall
123	retain administrative access rights sufficient to comply with
124	the management control provisions of those rules and policies;
125	however, the state data center shall have the appropriate type
126	or level of rights to allow the center to comply with its duties
	1 I

867736

127 pursuant to this section. The Department of Law Enforcement 128 shall serve as the arbiter of disputes pertaining to the 129 appropriate type and level of administrative access rights 130 pertaining to the provision of management control in accordance 131 with the federal criminal justice information guidelines.

2. The state data center shall provide customer entities with access to applications, servers, network components, and other devices necessary for entities to perform business activities and functions, and as defined and documented in a service-level agreement.

(g) In its procurement process, show preference for cloudcomputing solutions that minimize or do not require the purchasing, financing, or leasing of state data center infrastructure, and that meet the needs of customer agencies, that reduce costs, and that meet or exceed the applicable state and federal laws, regulations, and standards for cybersecurity.

(h) Assist customer entities in transitioning from state data center services to the Northwest Regional Data Center or other third-party cloud-computing services procured by a customer entity or by the Northwest Regional Data Center on behalf of a customer entity.

148

132

133

134

135 136

137 138

139

140

141

142

143 144

145

146

147

(1) (2) USE OF THE STATE DATA CENTER.-

149 (a) The following are exempt from the use of the state data 150 center: the Department of Law Enforcement, the Department of the 151 Lottery's Gaming System, Systems Design and Development in the 152 Office of Policy and Budget, the regional traffic management 153 centers as described in s. 335.14(2) and the Office of Toll 154 Operations of the Department of Transportation, the State Board 155 of Administration, state attorneys, public defenders, criminal

COMMITTEE AMENDMENT

Florida Senate - 2025 Bill No. SPB 7026

867736

156 conflict and civil regional counsel, capital collateral regional 157 counsel, and the Florida Housing Finance Corporation, and the 158 Division of Emergency Management within the Executive Office of 159 the Governor. 160 (b) The Division of Emergency Management is exempt from the 161 use of the state data center. This paragraph expires July 1,  $\frac{2025}{2000}$ 162 163 (2) (3) AGENCY LIMITATIONS.-Unless exempt from the use of the state data center pursuant to this section or authorized by 164 165 the Legislature, a state agency may not: 166 (a) Create a new agency computing facility or data center, 167 or expand the capability to support additional computer 168 equipment in an existing agency computing facility or data 169 center; or 170 (b) Terminate services with the state data center without 171 giving written notice of intent to terminate services 180 days 172 before such termination. (4) DEPARTMENT RESPONSIBILITIES.—The department shall 173 174 provide operational management and oversight of the state data 175 center, which includes: 176 (a) Implementing industry standards and best practices for the state data center's facilities, operations, maintenance, 177 178 planning, and management processes. 179 (b) Developing and implementing cost-recovery mechanisms 180 that recover the full direct and indirect cost of services 181 through charges to applicable customer entities. Such cost-182 recovery mechanisms must comply with applicable state and 183 federal regulations concerning distribution and use of funds and 184 must ensure that, for any fiscal year, no service or customer

Page 7 of 19

185	entity subsidizes another service or customer entity. The
186	department may recommend other payment mechanisms to the
187	Executive Office of the Governor, the President of the Senate,
188	and the Speaker of the House of Representatives. Such mechanisms
189	may be implemented only if specifically authorized by the
190	Legislature.
191	(c) Developing and implementing appropriate operating
192	guidelines and procedures necessary for the state data center to
193	perform its duties pursuant to subsection (1). The guidelines
194	and procedures must comply with applicable state and federal
195	laws, regulations, and policies and conform to generally
196	accepted governmental accounting and auditing standards. The
197	guidelines and procedures must include, but need not be limited
198	to:
199	1. Implementing a consolidated administrative support
200	structure responsible for providing financial management,
201	procurement, transactions involving real or personal property,
202	human resources, and operational support.
203	2. Implementing an annual reconciliation process to ensure
204	that each customer entity is paying for the full direct and
205	indirect cost of each service as determined by the customer
206	entity's use of each service.
207	3. Providing rebates that may be credited against future
208	billings to customer entities when revenues exceed costs.
209	4. Requiring customer entities to validate that sufficient
210	funds exist before implementation of a customer entity's request
211	for a change in the type or level of service provided, if such
212	change results in a net increase to the customer entity's cost
213	for that fiscal year.

867736

214	5. By November 15 of each year, providing to the Office of
215	Policy and Budget in the Executive Office of the Governor and to
216	the chairs of the legislative appropriations committees the
217	projected costs of providing data center services for the
218	following fiscal year.
219	6. Providing a plan for consideration by the Legislative
220	Budget Commission if the cost of a service is increased for a
221	reason other than a customer entity's request made pursuant to
222	subparagraph 4. Such a plan is required only if the service cost
223	increase results in a net increase to a customer entity for that
224	fiscal year.
225	7. Standardizing and consolidating procurement and
226	contracting practices.
227	(d) In collaboration with the Department of Law Enforcement
228	and the Florida Digital Service, developing and implementing a
229	process for detecting, reporting, and responding to
230	cybersecurity incidents, breaches, and threats.
231	(c) Adopting rules relating to the operation of the state
232	data center, including, but not limited to, budgeting and
233	accounting procedures, cost-recovery methodologies, and
234	operating procedures.
235	(5) NORTHWEST REGIONAL DATA CENTER CONTRACTIn order for
236	the department to carry out its duties and responsibilities
237	relating to the state data center, the secretary of the
238	department shall contract by July 1, 2022, with the Northwest
239	Regional Data Center pursuant to s. 287.057(11). The contract
240	shall provide that the Northwest Regional Data Center will
241	manage the operations of the state data center and provide data
242	center services to state agencies.

Page 9 of 19

867736

243	(a) The department shall provide contract oversight,
244	including, but not limited to, reviewing invoices provided by
245	the Northwest Regional Data Center for services provided to
246	state agency customers.
247	(b) The department shall approve or request updates to
248	invoices within 10 business days after receipt. If the
249	department does not respond to the Northwest Regional Data
250	Center, the invoice will be approved by default. The Northwest
251	Regional Data Center must submit approved invoices directly to
252	state agency customers.
253	Section 25. Section 282.0211, Florida Statutes, is created
254	to read:
255	282.0211 Northwest Regional Data Center
256	(1) For the purpose of providing data center services to
257	its state agency customers, the Northwest Regional Data Center
258	is designated as the state data center for all state agencies
259	and shall:
260	(a) Operate under a governance structure that represents
261	its customers proportionally.
262	(b) Maintain an appropriate cost-allocation methodology
263	that accurately bills state agency customers based solely on the
264	actual direct and indirect costs of the services provided to
265	state agency customers and ensures that, for any fiscal year,
266	state agency customers are not subsidizing other customers of
267	the data center. Such cost-allocation methodology must comply
268	with applicable state and federal regulations concerning the
269	distribution and use of state and federal funds.
270	(c) Enter into a service-level agreement with each state
271	agency customer to provide services as defined and approved by

867736

the governing board of the center. At a minimum, such service-
level agreements must:
1. Identify the parties and their roles, duties, and
responsibilities under the agreement;
2. State the duration of the agreement term, which may not
exceed 3 years, and specify the conditions for up to two
optional 1-year renewals of the agreement before execution of a
new agreement;
3. Identify the scope of work;
4. Establish the services to be provided, the business
standards that must be met for each service, the cost of each
service, and the process by which the business standards for
each service are to be objectively measured and reported;
5. Provide a timely billing methodology for recovering the
cost of services provided pursuant to s. 215.422;
6. Provide a procedure for modifying the service-level
agreement to address any changes in projected costs of service;
7. Include a right-to-audit clause to ensure that the
parties to the agreement have access to records for audit
purposes during the term of the service-level agreement;
8. Identify the products or services to be delivered with
sufficient specificity to permit an external financial or
performance audit;
9. Provide that the service-level agreement may be
terminated by either party for cause only after giving the other
party notice in writing of the cause for termination and an
opportunity for the other party to resolve the identified cause
within a reasonable period; and
10. Provide state agency customer entities with access to

Page 11 of 19

867736

301	applications, servers, network components, and other devices
302	necessary for entities to perform business activities and
303	functions and as defined and documented in a service-level
304	agreement.
305	(d) In its procurement process, show preference for cloud-
306	computing solutions that minimize or do not require the
307	purchasing or financing of state data center infrastructure,
308	that meet the needs of state agency customer entities, that
309	reduce costs, and that meet or exceed the applicable state and
310	federal laws, regulations, and standards for cybersecurity.
311	(e) Assist state agency customer entities in transitioning
312	from state data center services to other third-party cloud-
313	computing services procured by a customer entity or by the
314	Northwest Regional Data Center on behalf of the customer entity.
315	(f) Provide to the Board of Governors the total annual
316	budget by major expenditure category, including, but not limited
317	to, salaries, expenses, operating capital outlay, contracted
318	services, or other personnel services, by July 30 each fiscal
319	year.
320	(g) Provide to each state agency customer its projected
321	annual cost for providing the agreed-upon data center services
322	by September 1 each fiscal year.
323	(h) By November 15 of each year, provide to the Office of
324	Policy and Budget in the Executive Office of the Governor and to
325	the chairs of the legislative appropriations committees the
326	projected costs of providing data center services for the
327	following fiscal year.
328	(i) Provide a plan for consideration by the Legislative
329	Budget Commission if the governing body of the center approves
	1

867736

330	the use of a billing rate schedule after the start of the fiscal
331	year that increases any state agency customer's costs for that
332	fiscal year.
333	(j) Provide data center services that comply with
334	applicable state and federal laws, regulations, and policies,
335	including all applicable security, privacy, and auditing
336	requirements.
337	(k) Maintain performance of the data center facilities by
338	ensuring proper data backup; data backup recovery; disaster
339	recovery; and appropriate security, power, cooling, fire
340	suppression, and capacity.
341	(1) Submit invoices to state agency customers.
342	(m) As funded in the General Appropriations Act, provide
343	data center services to state agencies from multiple facilities.
344	(2) Unless exempt from the requirement to use the state
345	data center pursuant to s. 282.201(1) or as authorized by the
346	Legislature, a state agency may not do any of the following:
347	(a) Terminate services with the Northwest Regional Data
348	Center without giving written notice of intent to terminate
349	services 180 days before such termination.
350	(b) Procure third-party cloud-computing services without
351	evaluating the cloud-computing services provided by the
352	Northwest Regional Data Center.
353	(c) Exceed 30 days from receipt of approved invoices to
354	remit payment for state data center services provided by the
355	Northwest Regional Data Center.
356	(3) The Northwest Regional Data Center's authority to
357	provide data center services to its state agency customers may
358	be terminated if:

867736

359	(a) The center requests such termination to the Board of
360	Governors, the President of the Senate, and the Speaker of the
361	House of Representatives; or
362	(b) The center fails to comply with the provisions of this
363	section.
364	(4) If such authority is terminated, the center has 1 year
365	to provide for the transition of its state agency customers to a
366	qualified alternative cloud-based data center that meets the
367	enterprise architecture standards established pursuant to this
368	chapter.
369	Section 26. Section 1004.649, Florida Statutes, is amended
370	to read:
371	1004.649 Northwest Regional Data Center.— <u>There is created</u>
372	at Florida State University the Northwest Regional Data Center.
373	The data center shall serve as the state data center as
374	designated in s. 282.201
375	(1) For the purpose of providing data center services to
376	its state agency customers, the Northwest Regional Data Center
377	is designated as a state data center for all state agencies and
378	shall:
379	(a) Operate under a governance structure that represents
380	its customers proportionally.
381	(b) Maintain an appropriate cost-allocation methodology
382	that accurately bills state agency customers based solely on the
383	actual direct and indirect costs of the services provided to
384	state agency customers and ensures that, for any fiscal year,
385	state agency customers are not subsidizing other customers of
386	the data center. Such cost-allocation methodology must comply
387	with applicable state and federal regulations concerning the

867736

388	distribution and use of state and federal funds.
389	(c) Enter into a service-level agreement with each state
390	agency customer to provide services as defined and approved by
391	the governing board of the center. At a minimum, such service-
392	level agreements must:
393	1. Identify the parties and their roles, duties, and
394	responsibilities under the agreement;
395	2. State the duration of the agreement term, which may not
396	exceed 3 years, and specify the conditions for up to two
397	optional 1-year renewals of the agreement before execution of a
398	new_agreement;
399	3. Identify the scope of work;
400	4. Establish the services to be provided, the business
401	standards that must be met for each service, the cost of each
402	service, and the process by which the business standards for
403	each service are to be objectively measured and reported;
404	5. Provide a timely billing methodology for recovering the
405	cost of services provided pursuant to s. 215.422;
406	6. Provide a procedure for modifying the service-level
407	agreement to address any changes in projected costs of service;
408	7. Include a right-to-audit clause to ensure that the
409	parties to the agreement have access to records for audit
410	purposes during the term of the service-level agreement;
411	8. Identify the products or services to be delivered with
412	sufficient specificity to permit an external financial or
413	performance audit;
414	9. Provide that the service-level agreement may be
415	terminated by either party for cause only after giving the other
416	party notice in writing of the cause for termination and an

Page 15 of 19



417	opportunity for the other party to resolve the identified cause
418	within a reasonable period; and
419	10. Provide state agency customer entities with access to
420	applications, servers, network components, and other devices
421	necessary for entities to perform business activities and
422	functions and as defined and documented in a service-level
423	agreement.
424	(d) In its procurement process, show preference for cloud-
425	computing solutions that minimize or do not require the
426	purchasing or financing of state data center infrastructure,
427	that meet the needs of state agency customer entities, that
428	reduce costs, and that meet or exceed the applicable state and
429	federal laws, regulations, and standards for cybersecurity.
430	(c) Assist state agency customer entities in transitioning
431	from state data center services to other third-party cloud-
432	computing services procured by a customer entity or by the
433	Northwest Regional Data Center on behalf of the customer entity.
434	(f) Provide to the Board of Governors the total annual
435	budget by major expenditure category, including, but not limited
436	to, salaries, expenses, operating capital outlay, contracted
437	services, or other personnel services by July 30 each fiscal
438	<del>year.</del>
439	(g) Provide to each state agency customer its projected
440	annual cost for providing the agreed-upon data center services
441	by September 1 each fiscal year.
442	(h) Provide a plan for consideration by the Legislative
443	Budget Commission if the governing body of the center approves
444	the use of a billing rate schedule after the start of the fiscal
445	year that increases any state agency customer's costs for that
	1

Page 16 of 19



446	fiscal year.
447	(i) Provide data center services that comply with
448	applicable state and federal laws, regulations, and policies,
449	including all applicable security, privacy, and auditing
450	requirements.
451	(j) Maintain performance of the data center facilities by
452	ensuring proper data backup; data backup recovery; disaster
453	recovery; and appropriate security, power, cooling, fire
454	suppression, and capacity.
455	(k) Prepare and submit state agency customer invoices to
456	the Department of Management Services for approval. Upon
457	approval or by default pursuant to s. 282.201(5), submit
458	invoices to state agency customers.
459	(1) As funded in the General Appropriations Act, provide
460	data center services to state agencies from multiple facilities.
461	(2) Unless exempt from the requirement to use the state
462	data center pursuant to s. 282.201(2) or as authorized by the
463	Legislature, a state agency may not do any of the following:
464	(a) Terminate services with the Northwest Regional Data
465	Center without giving written notice of intent to terminate
466	services 180 days before such termination.
467	(b) Procure third-party cloud-computing services without
468	evaluating the cloud-computing services provided by the
469	Northwest Regional Data Center.
470	(c) Exceed 30 days from receipt of approved invoices to
471	remit payment for state data center services provided by the
472	Northwest Regional Data Center.
473	(3) The Northwest Regional Data Center's authority to
474	provide data center services to its state agency customers may

867736

475	be terminated if:
476	(a) The center requests such termination to the Board of
477	Governors, the President of the Senate, and the Speaker of the
478	House of Representatives; or
479	(b) The center fails to comply with the provisions of this
480	section.
481	(4) If such authority is terminated, the center has 1 year
482	to provide for the transition of its state agency customers to a
483	qualified alternative cloud-based data center that meets the
484	enterprise architecture standards established by the Florida
485	Digital Service.
486	
487	========== T I T L E A M E N D M E N T =================================
488	And the title is amended as follows:
489	Delete lines 275 - 292
490	and insert:
491	duties; amending s. 282.201, F.S.; establishing the
492	state data center within the Northwest Regional Data
493	Center; requiring the Northwest Regional Data Center
494	to meet or exceed specified information technology
495	standards; revising requirements of the state data
496	center; abrogating the scheduled repeal of the
497	Division of Emergency Management's exemption from
498	using the state data center; deleting Department of
499	Management Services' responsibilities related to the
500	state data center; deleting provisions relating to
501	contracting with the Northwest Regional Data Center;
502	creating s. 282.0211, F.S.; designating the Northwest
503	Regional Data Center as a state data center for all



504 state agencies; requiring the data center to engage in 505 specified actions; prohibiting state agencies from 506 terminating services with the data center without 507 giving written notice within a specified timeframe, 508 procuring third-party cloud-computing services without 509 evaluating the data center's cloud-computing services, 510 and exceeding a specified timeframe to remit payments 511 for data center services provided by the data center; 512 specifying circumstances under which the data center's 513 designation may be terminated; providing that the data 514 center has a specified timeframe to provide for the 515 transition of state agency customers to a qualified 516 alternative cloud-based data center that meets 517 specified standards; amending s. 1004.649, F.S.; 518 creating the Northwest Regional Data Center at Florida 519 State University; conforming provisions to changes 520 made by the act;

30

31

32

33

34

35

36

37

38

39

40

41

42

43

44

45

(PROPOSED BILL) SPB 7026

20257026pb

FOR CONSIDERATION By the Committee on Appropriations

# 576-02447-25

1

#### 20257026pb

A bill to be entitled 2 An act relating to information technology; creating s. 20.70, F.S.; creating the Agency for State Systems and 3 Enterprise Technology (ASSET); providing that the Governor and Cabinet are the head of the agency; establishing divisions and offices of the agency; providing for an executive director of the agency; providing that the executive director also serves as ç the state chief information officer; providing for the 10 appointment and removal of such executive director; 11 prohibiting the state chief information officer from 12 having financial, personal, or business conflicts of 13 interest related to certain vendors, contractors, and 14 service providers of the state; requiring that the 15 state chief information officer selection committee 16 within ASSET be appointed and provide a specified 17 number of nominees upon a vacancy of such officer; 18 providing the composition of such committee; providing 19 the qualifications for the state chief information 20 officer; providing that persons who currently serve, 21 or have served, as state agency heads are ineligible 22 to serve as the state chief information officer; 23 transferring the state chief information officer of 24 the Department of Management Services to ASSET until 2.5 the Governor and the Cabinet appoint a permanent 26 officer; requiring that such appointment occur by a 27 specified date; amending s. 97.0525, F.S.; requiring 28 that the Division of Elections comprehensive risk 29 assessment comply with the risk assessment methodology

#### Page 1 of 107

CODING: Words stricken are deletions; words underlined are additions.

# 576-02447-25 developed by ASSET; amending s. 112.22, F.S.; defining the term "ASSET"; deleting the term "department"; revising the definition of the term "prohibited application"; authorizing public employers to request a certain waiver from ASSET; requiring ASSET to take specified actions; deleting obsolete language; requiring ASSET to adopt rules; amending s. 119.0725, F.S.; providing that confidential and exempt information must be made available to ASSET; amending s. 216.023, F.S.; requiring agencies and the judicial branch to include a cumulative inventory and a certain status report of specified projects with their legislative budget requests; defining the term "technology-related project"; deleting a provision requiring state agencies and the judicial branch to include a cumulative inventory and a certain status

46 report of specified projects as part of a budget

- 47 request; conforming a cross-reference; amending s.
- 48 282.0041, F.S.; deleting and revising definitions;
- 49 defining the terms "ASSET" and "technical debt";
- 50 amending s. 282.0051, F.S.; deleting obsolete
- 51 language; revising the powers, duties, and functions
- 52 of the Department of Management Services, through the 53 Florida Digital Service; deleting a requirement that
- 54 the state chief information officer, in consultation
- 55 with the Secretary of Management Services, designate a
- 56 state chief data officer; deleting requirements of the
- 57 department, acting through the Florida Digital
- 58 Service, relating to the use of appropriated funds for

#### Page 2 of 107

5	76-02447-25 20257026pl
59	certain actions; deleting provisions related to
60	information technology projects that have a total
61	project cost in excess of \$10 million; providing for
62	the future repeal of the section; deleting a
63	requirement to adopt rules; repealing s. 282.00515,
64	F.S., relating to duties of Cabinet agencies; creating
65	s. 282.006, F.S.; requiring ASSET to operate as the
66	state enterprise organization for information
67	technology governance and as the lead entity
68	responsible for understanding needs and environments,
69	creating standards and strategy, supporting state
70	agency technology efforts, and reporting on the state
71	of information technology in this state; providing
72	legislative intent; requiring ASSET to establish the
73	strategic direction of information technology in the
74	state; requiring ASSET to develop and publish
75	information technology policy for a specified purpose;
76	requiring that such policy be updated as necessary to
77	meet certain requirements and advancements in
78	technology; requiring ASSET to take specified actions
79	related to oversight of the state's technology
B 0	enterprise; requiring ASSET to produce specified
81	reports, recommendations, and analyses and provide
82	such reports, recommendations, and analyses to the
33	Governor, the Commissioner of Agriculture, the Chief
34	Executive Officer, the Attorney General, and the
35	Legislature by specified dates and at specified
86	intervals; providing requirements for such reports;
37	requiring ASSET to conduct a market analysis at a

 $\textbf{CODING:} \text{ Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$ 

	576-02447-25 20257026pb
88	certain interval beginning on a specified date;
89	providing requirements for the market analysis;
90	requiring that each market analysis be used to prepare
91	a strategic plan for specified purposes; requiring
92	that copies of the market analysis and strategic plan
93	be submitted by a specified date; authorizing ASSET to
94	adopt rules; creating s. 282.0061, F.S.; providing
95	legislative intent; requiring ASSET to complete a
96	certain full baseline needs assessment of state
97	agencies, develop a specified plan to conduct such
98	assessments, and submit such plan to the Governor, the
99	Commissioner of Agriculture, the Chief Financial
100	Officer, the Attorney General, and the Legislature
101	within a specified timeframe; requiring ASSET to
102	support state agency strategic planning efforts and
103	assist such agencies with a certain phased roadmap;
104	providing requirements for such roadmaps; requiring
105	ASSET to make recommendations for standardizing data
106	across state agencies for a specified purpose and
107	identify any opportunities for standardization and
108	consolidation of information technology services
109	across state agencies and support specified functions;
110	requiring ASSET to develop standards for use by state
111	agencies and enforce consistent standards and promote
112	best practices across all state agencies; requiring
113	ASSET to provide a certain report to the Governor, the
114	Commissioner of Agriculture, the Chief Financial
115	Officer, the Attorney General, and the Legislature by
116	a specified date; providing requirements of the
	Page 4 of 107

Page 4 of 107

146

147

148

149

150

151 152

153

154

155

156

157

158

159

160

161

162

163

174

(PROPOSED BILL) SPB 7026

20257026pb

	576-02447-25 20257026pb			
117	report; providing the duties and responsibilities of			
118	ASSET related to state agency technology projects;			
119				
120				
121	templates and formats for identifying and collecting			
122	information technology expenditure data at the state			
123	agency level; requiring ASSET to obtain, review, and			
124	maintain records of the appropriations, expenditures,			
125	and revenues for information technology for each state			
126	agency; requiring ASSET to prescribe the format for			
127	state agencies to provide financial information to			
128	ASSET for inclusion in a certain annual report;			
129	requiring state agencies to submit such information by			
130	a specified date annually; requiring that such			
131	information be reported to ASSET to determine all			
132	costs and expenditures of information technology			
133	assets and resources provided to state agencies;			
134	requiring ASSET to work with state agencies to provide			
135	alternative standards, policies, or requirements under			
136	specified circumstances; creating s. 282.0062, F.S.;			
137	establishing workgroups within ASSET to facilitate			
138	coordination with state agencies; providing for the			
139	membership and duties of such workgroups; creating s.			
140	282.0063, F.S.; requiring ASSET to perform specified			
141	actions to develop and manage career paths,			
142	progressions, and training programs for the benefit of			
143	state agency personnel; creating s. 282.0064, F.S.;			
144	requiring ASSET, in coordination with the Department			
145	of Management Services, to establish a policy for all			
	Page 5 of 107			

CODING: Words stricken are deletions; words underlined are additions.

# 576-02447-25 information technology-related solicitations, contracts, and procurements; providing requirements for the policy related to state term contracts, all contracts, and information technology projects that require oversight; prohibiting entities providing independent verification and validation from having certain interests, responsibilities, or other participation in the project; providing the primary objective of independent verification and validation; requiring the entity performing such verification and validation to provide specified regular reports and assessments; requiring the Division of State Purchasing within the Department of Management Services to coordinate with ASSET on state term contract solicitations and invitations to negotiate; requiring ASSET to evaluate vendor responses and answer vendor questions on such solicitations and invitations; creating s. 282.0065, F.S.; requiring ASSET to establish, maintain, and manage a certain

- 164 165 test laboratory, beginning at a specified time; 166 providing the purpose of the laboratory; requiring 167 ASSET to take specified actions relating to the 168 laboratory; creating s. 282.0066, F.S.; requiring 169 ASSET to develop, implement, and maintain a certain 170 library; providing requirements for the library; 171 requiring ASSET to establish procedures that ensure 172 the integrity, security, and availability of the 173
  - library; requiring ASSET to regularly update documents and materials in the library to reflect current state

#### Page 6 of 107

	576-02447-25 20257026pt
175	and federal requirements, industry best practices, and
176	emerging technologies; requiring state agencies to
177	reference and adhere to the policies, standards, and
178	guidelines of the library in specified tasks;
179	requiring ASSET to create mechanisms for state
180	agencies to submit feedback, request clarifications,
181	and recommend updates; authorizing state agencies to
182	request exemptions to specific policies, standards, or
183	guidelines under specified circumstances; providing
184	the mechanism for a state agency to request such
185	exemption; requiring ASSET to review the request and
186	make a recommendation to the state chief information
187	officer; requiring the state chief information officer
188	to present the exemption to the chief information
189	officer workgroup; requiring that approval of the
190	exemption be by majority vote; requiring that state
191	agencies granted an exemption be reviewed periodically
192	to determine whether such exemption is necessary or if
193	compliance can be achieved; amending s. 282.318, F.S.;
194	revising the duties of the Department of Management
195	Services, acting through the Florida Digital Service,
196	relating to cybersecurity; requiring state agencies to
197	report all ransomware incidents to the state chief
198	information security officer instead of the
199	Cybersecurity Operations Center; requiring the state
200	chief information security officer, instead of the
201	Cybersecurity Operations Center, to notify the
202	Legislature of certain incidents; requiring state
203	agencies to notify the state chief information

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

	576-02447-25 20257026pb
204	security officer within specified timeframes after the
205	discovery of a specified cybersecurity incident or
206	ransomware incident; requiring the state chief
207	information security officer, instead of the
208	Cybersecurity Operations Center, to provide a certain
209	report on a quarterly basis to the Legislature;
210	revising the actions that state agency heads are
211	required to perform relating to cybersecurity;
212	reducing the timeframe that the state agency strategic
213	cybersecurity plan must cover; requiring that a
214	specified comprehensive risk assessment be done
215	biennially; providing requirements for such
216	assessment; revising the definition of the term "state
217	agency"; providing that ASSET is the lead entity
218	responsible for establishing enterprise technology and
219	cybersecurity standards and processes and security
220	measures that comply with specified standards;
221	requiring ASSET to adopt specified rules; requiring
222	that ASSET take specified actions; revising the
223	responsibilities of the state chief information
224	security officer; requiring that ASSET develop and
225	publish a specified framework that includes certain
226	guidelines and processes for use by state agencies;
227	requiring that ASSET, in consultation with the state
228	chief information technology procurement officer,
229	establish specified procedures for procuring
230	information technology commodities and services;
231	requiring ASSET, thorough the state chief information
232	security officer and the Division of Enterprise
	Page 8 of 107
c	CODING: Words stricken are deletions: words underlined are additions

	576-02447-25 20257026p			
233	Information Technology Workforce Development, to			
234	provide a certain annual training to specified			
235	35 persons; conforming provisions to changes made by the			
236	act; amending s. 282.3185, F.S.; requiring the state			
237	chief information security officer to perform			
238	specified actions relating to cybersecurity training			
239	9 for state employees; requiring local governments to			
240	notify the state chief information security officer of			
241	compliance with specified provisions as soon as			
242	possible; requiring local governments to notify the			
243	state chief information security officer, instead of			
244	the Cybersecurity Operations Center, of cybersecurity			
245	or ransomware incidents; revising the timeframes in			
246	which such notifications must be made; requiring the			
247	state chief information security officer to notify the			
248	state chief information officer, the Governor, the			
249	Commissioner of Agriculture, the Chief Financial			
250	Officer, the Attorney General, and the Legislature of			
251	certain incidents within a specified timeframe;			
252	authorizing local governments to report certain			
253	cybersecurity incidents to the state chief information			
254	security officer instead of the Cybersecurity			
255	Operations Center; requiring the state chief			
256	information security officer to provide a certain			
257	consolidated incident report within a specified			
258	timeframe to the Governor, the Commissioner of			
259	Agriculture, the Chief Financial Officer, the Attorney			
260	General, and the Legislature; conforming provisions to			
261	changes made by the act; requiring the state chief			

### Page 9 of 107

CODING: Words stricken are deletions; words underlined are additions.

	576-02447-25 20257026pb
262	information security officer to establish certain
263	guidelines and processes by a specified date;
264	conforming cross-references; repealing s. 282.319,
265	F.S., relating to the Florida Cybersecurity Advisory
266	Council; establishing positions within ASSET;
267	establishing the Division of Enterprise Information
268	Technology Services and the Division of Enterprise
269	Information Technology Purchasing and associated
270	bureaus; providing the responsibilities of the
271	bureaus; establishing the chief information officer
272	policy workgroup; providing the membership, purpose,
273	chair, and duties of the workgroup; providing for the
274	expiration of the workgroup upon completion of its
275	duties; amending s. 282.201, F.S.; revising
276	requirements of the state data center; abrogating the
277	scheduled repeal of the Division of Emergency
278	Management's exemption from using the state data
279	center; deleting Department of Management Services
280	responsibilities related to the state data center;
281	deleting provisions relating to contracting with the
282	Northwest Regional Data Center; transferring,
283	renumbering, and amending s. 1004.649, F.S.; requiring
284	the Northwest Regional Data Center, by a specified
285	date annually, to provide the projected costs of
286	providing data center services for the following
287	fiscal year to the Office of Policy and Budget in the
288	Executive Office of the Governor and to the chairs of
289	the legislative appropriations committees; deleting a
290	requirement that the data center prepare and submit
	Page 10 of 107

1	576-02447-25 20257026pb
291	certain invoices to the Department of Management
292	Services for approval; conforming a cross-reference;
293	amending s. 20.22, F.S.; deleting the Florida Digital
294	Service from the list of divisions, programs, and
295	services of the Department of Management Services;
296	amending s. 282.802, F.S.; providing that the
297	Government Technology Modernization Council is located
298	within ASSET; providing that the state chief
299	information officer, or his or her designee, is the ex
300	officio executive director of the council; conforming
301	provisions to changes made by the act; requiring the
302	council annually to submit to the Commissioner of
303	Agriculture, the Chief Financial Officer, and the
304	Attorney General certain legislative recommendations;
305	amending s. 282.604, F.S.; requiring ASSET, with input
306	from stakeholders, to adopt rules; amending s.
307	287.0591, F.S.; requiring the state chief information
308	officer, instead of the Florida Digital Service, to
309	participate in certain solicitations; amending s.
310	288.012, F.S.; conforming a cross-reference; amending
311	s. 443.1113, F.S.; requiring the Department of
312	Commerce to seek input on recommended enhancements
313	from ASSET instead of the Florida Digital Service;
314	amending s. 943.0415, F.S.; authorizing the Cybercrime
315	Office to consult with the state chief information
316	security officer of ASSET instead of the Florida
317	Digital Service; amending s. 1004.444, F.S.;
318	authorizing the Florida Center for Cybersecurity to
319	conduct, consult, or assist state agencies upon
	Page 11 of 107
,	CODING. Words stricken are deletions, words underlined are additions

 $\textbf{CODING:} \text{ Words } \underline{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$ 

	576-02447-25 20257026pb			
320	receiving a request for assistance from such agencies;			
321	providing effective dates.			
322				
323	Be It Enacted by the Legislature of the State of Florida:			
324				
325	Section 1. Section 20.70, Florida Statutes, is created to			
326	read:			
327	20.70 Agency for State Systems and Enterprise Technology			
328	There is created the Agency for State Systems and Enterprise			
329	Technology. The head of the agency is the Governor and Cabinet.			
330	(1) DIVISIONS AND OFFICESThe following divisions and			
331	offices of the Agency for State Systems and Enterprise			
332	Technology are established:			
333	(a) The Division of Administrative Services.			
334	(b) The Office of Information Technology.			
335	(c) Beginning July 1, 2026:			
336	1. The Division of Enterprise Data and Interoperability.			
337	2. The Division of Enterprise Security.			
338	3. The Division of Enterprise Information Technology			
339	Services.			
340	4. The Division of Enterprise Information Technology			
341	Purchasing.			
342	5. The Division of Enterprise Information Technology			
343	Workforce Development.			
344	(2) EXECUTIVE DIRECTORThe executive director of the			
345	Agency for State Systems and Enterprise Technology also serves			
346	as the state chief information officer. The Governor and Cabinet			
347	shall appoint a state chief information officer from nominees of			
348	the state chief information officer selection committee. The			
1	Page 12 of 107			
	raye 12 01 107			

	576-02447-25 20257026pb
349	appointment must be made by a majority vote of the Governor and
350	Cabinet and is subject to confirmation by the Senate. Removal of
351	the state chief information officer is subject to a majority
352	vote of the Governor and Cabinet. The state chief information
353	officer is prohibited from having any financial, personal, or
354	business conflicts of interest related to technology vendors,
355	contractors, or other information technology service providers
356	doing business with the state.
357	(3) STATE CHIEF INFORMATION OFFICER SELECTION COMMITTEE
358	(a) Upon a vacancy or anticipated vacancy, the state chief
359	information officer selection committee within the Agency for
360	State Systems and Enterprise Technology shall be appointed to
361	nominate up to three qualified appointees for the position of
362	state chief information officer to the Governor and Cabinet for
363	appointment.
364	(b) The selection committee shall be composed of the
365	following members:
366	1. A state agency chief information officer of an executive
367	agency, appointed by the Governor and who shall serve as chair
368	of the committee.
369	2. The chief information officer of the Department of
370	Agriculture and Consumer Services, appointed by the Commissioner
371	of Agriculture.
372	3. The chief information officer of the Department of
373	Financial Services, appointed by the Chief Financial Officer.
374	4. The chief information officer of the Department of Legal
375	Affairs, appointed by the Attorney General.
376	(4) QUALIFICATIONS FOR THE STATE CHIEF INFORMATION
377	OFFICER
1	

## Page 13 of 107

CODING: Words stricken are deletions; words underlined are additions.

	576-02447-25 20257026pb			
378	(a) Education requirementsThe state chief information			
379	officer must meet one of the following criteria:			
380	1. Hold a bachelor's degree from an accredited institution			
381	in information technology, computer science, business			
382	administration, public administration, or a related field; or			
383	2. Hold a master's degree in any of the fields listed			
384	above, which may be substituted for a portion of the experience			
385	requirement, as determined by the selection committee.			
386	(b) Professional experience requirementsThe state chief			
387	information officer must have at least 10 years of progressively			
388	responsible experience in information technology management,			
389				
390	governance, including:			
391	1. A minimum of 5 years in an executive or senior			
392	leadership role, overseeing information technology strategy,			
393	operations, or enterprise technology management in either the			
394	public or private sector;			
395	2. Managing large-scale information technology projects,			
396	enterprise infrastructure, and implementation of emerging			
397	technologies;			
398	3. Budget planning, procurement oversight, and financial			
399	management of information technology investments; and			
400	4. Working with state and federal information technology			
401	regulations, digital services, and cybersecurity compliance			
402	frameworks.			
403	(c) Technical and policy expertiseThe state chief			
404	information officer must have demonstrated expertise in:			
405	1. Cybersecurity and data protection by demonstrating			
406	knowledge of cybersecurity risk management, compliance with			
ļ	Page 14 of 107			

	576-02447-25 20257026pb
ĺ	NIST, ISO 27001, and applicable federal and state security
3	regulations;
	2. Cloud and digital services with experience with cloud
	computing, enterprise systems modernization, digital
	transformation, and emerging information technology trends;
	3. Information technology governance and policy development
3	by demonstrating an understanding of statewide information
	technology governance structures, digital services, and
	information technology procurement policies; and
5	4. Public sector information technology management by
,	demonstrating familiarity with government information technology
3	funding models, procurement requirements, and legislative
9	processes affecting information technology strategy.
)	(d) Leadership and administrative competenciesThe state
	chief information officer must demonstrate:
	1. Strategic vision and innovation by possessing the
3	capability to modernize information technology systems, drive
	digital transformation, and align information technology
	initiatives with state goals;
	2. Collaboration and engagement with stakeholders by
	working with legislators, state agency heads, local governments,
	and private sector partners to implement information technology
	initiatives;
)	3. Crisis management and cyber resilience by possessing the
	$\underline{\mbox{capability to develop}}$ and lead cyber incident response, disaster
	recovery, and information technology continuity plans; and
	4. Fiscal management and budget expertise managing multi-
:	million-dollar information technology budgets, cost-control
5	strategies, and financial oversight of information technology

 $\textbf{CODING:} \text{ Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$ 

	576-02447-25 20257026pb
436	projects.
437	(e) Previous appointment or serviceA person who is
438	currently serving or has previously served as the head of a
439	state agency in the state is ineligible for nomination,
440	appointment, or service as the state chief information officer.
441	Section 2. Until a state chief information officer is
442	appointed pursuant to s. 20.70, Florida Statutes, the current
443	state chief information officer of the Department of Management
444	Services shall be transferred to the Agency for State Systems
445	and Enterprise Technology and serve as interim state chief
446	information officer. A state chief information officer for the
447	Agency for State Systems and Enterprise Technology must be
448	appointed by the Governor and Cabinet by January 2, 2026.
449	Appointments to the state chief information officer selection
450	committee must be made by August 1, 2025.
451	Section 3. Effective July 1, 2026, paragraph (b) of
452	subsection (3) of section 97.0525, Florida Statutes, is amended
453	to read:
454	97.0525 Online voter registration
455	(3)
456	(b) The division shall conduct a comprehensive risk
457	assessment of the online voter registration system every 2
458	years. The comprehensive risk assessment must comply with the
459	risk assessment methodology developed by the Agency for State
460	Systems and Enterprise Technology Department of Management
461	Services for identifying security risks, determining the
462	magnitude of such risks, and identifying areas that require
463	safeguards. In addition, the comprehensive risk assessment must
464	incorporate all of the following:
I	
	Page 16 of 107

1.65	576-02447-25 20257026pb		576-02447-25 20257026pb
465	1. Load testing and stress testing to ensure that the	494	
466	online voter registration system has sufficient capacity to	495	
467	accommodate foreseeable use, including during periods of high	496	
468	volume of website users in the week immediately preceding the	497	
469	book-closing deadline for an election.	498	
470	2. Screening of computers and networks used to support the	499	
471	online voter registration system for malware and other	500	
472	vulnerabilities.	501	
473	3. Evaluation of database infrastructure, including	502	
474	software and operating systems, in order to fortify defenses	503	2. Any Internet application ASSET the department deems to
475	against cyberattacks.	504	present a security risk in the form of unauthorized access to or
476	4. Identification of any anticipated threats to the	505	temporary unavailability of the public employer's records,
477	security and integrity of data collected, maintained, received,	506	digital assets, systems, networks, servers, or information.
478	or transmitted by the online voter registration system.	507	(2)
479	Section 4. Effective July 1, 2026, paragraphs (a) and (f)	508	(b) A person, including an employee or officer of a public
480	of subsection (1), paragraphs (b) and (c) of subsection (2), and	509	employer, may not download or access any prohibited application
481	subsections (3) and (4) of section 112.22, Florida Statutes, are	510	on any government-issued device.
482	amended to read:	511	1. This paragraph does not apply to a law enforcement
483	112.22 Use of applications from foreign countries of	512	officer as defined in s. 943.10(1) if the use of the prohibited
484	concern prohibited	513	application is necessary to protect the public safety or conduct
485	(1) As used in this section, the term:	514	an investigation within the scope of his or her employment.
486	(a) "ASSET" means the Agency for State Systems and	515	2. A public employer may request a waiver from ASSET the
487	Enterprise Technology "Department" means the Department of	516	department to allow designated employees or officers to download
488	Management Services.	517	or access a prohibited application on a government-issued
489	(f) "Prohibited application" means an application that	518	device.
490	meets the following criteria:	519	(c) Within 15 calendar days after ASSET the department
491	1. Any Internet application that is created, maintained, or	520	issues or updates its list of prohibited applications pursuant
492	owned by a foreign principal and that participates in activities	521	to paragraph (3)(a), an employee or officer of a public employer
493	that include, but are not limited to:	522	
I	Page 17 of 107		Page 18 of 107
-	5		5
C	CODING: Words stricken are deletions; words <u>underlined</u> are additions.		<b>CODING:</b> Words stricken are deletions; words <u>underlined</u> are additions.

576-02447-25 20257026pb 576-02447-25 20257026pb 523 uninstall any prohibited applications from his or her 552 administer this section. 524 government-issued device. 553 Section 5. Effective July 1, 2026, paragraph (a) of 525 (3) ASSET The department shall do all of the following: 554 subsection (5) of section 119.0725, Florida Statutes, is amended 526 (a) Compile and maintain a list of prohibited applications 555 to read: 527 and publish the list on its website. ASSET The department shall 556 119.0725 Agency cybersecurity information; public records 528 update this list quarterly and shall provide notice of any exemption; public meetings exemption.-557 529 update to public employers. 558 (5) (a) Information made confidential and exempt pursuant to 530 (b) Establish procedures for granting or denying requests 559 this section must shall be made available to a law enforcement 531 for waivers pursuant to subparagraph (2) (b)2. The request for a agency, the Auditor General, the Cybercrime Office of the 560 532 waiver must include all of the following: 561 Department of Law Enforcement, the Agency for State Systems and 533 1. A description of the activity to be conducted and the 562 Enterprise Technology Florida Digital Service within the state interest furthered by the activity. 534 563 Department of Management Services, and, for agencies under the 535 2. The maximum number of government-issued devices and jurisdiction of the Governor, the Chief Inspector General. 564 536 employees or officers to which the waiver will apply. 565 Section 6. Subsection (7) of section 216.023, Florida 537 3. The length of time necessary for the waiver. Any waiver 566 Statutes, is amended to read: 538 granted pursuant to subparagraph (2) (b) 2. must be limited to a 567 216.023 Legislative budget requests to be furnished to 539 timeframe of no more than 1 year, but ASSET the department may Legislature by agencies .-568 540 569 (7) As part of the legislative budget request, each state approve an extension. 541 4. Risk mitigation actions that will be taken to prevent 570 agency and the judicial branch shall include a cumulative an 542 access to sensitive data, including methods to ensure that the 571 inventory and status report of all ongoing technology-related 543 activity does not connect to a state system, network, or server. 572 projects ongoing during the prior fiscal year or undertaken in 544 5. A description of the circumstances under which the 573 the prior fiscal year. For the purposes of this subsection, the 545 waiver applies. 574 term "technology-related project" means a project that has been 546 (4) (a) Notwithstanding s. 120.74(4) and (5), the department 575 funded or has had or is expected to have expenditures in more 547 is authorized, and all conditions are deemed met, to adopt 576 than one fiscal year; has that have a cumulative estimated or emergency rules pursuant to s. 120.54(4) and to implement 548 577 realized cost of more than \$1 million; and does not include the 549 paragraph (3) (a). Such rulemaking must occur initially by filing 578 continuance of existing hardware and software maintenance 550 emergency rules within 30 days after July 1, 2023. 579 agreements, renewal of existing software licensing agreements, 551 (b) ASSET The department shall adopt rules necessary to 580 or the replacement of desktop units with new technology that is Page 19 of 107 Page 20 of 107 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions.

	576-02447-25 20257026pb		576-02447-25 20257026pb
581	substantially similar to the technology being replaced. The	610	Statutes, are amended to read:
582	inventory must, at a minimum, contain all of the following	611	216.023 Legislative budget requests to be furnished to
583	information:	612	Legislature by agencies
584	(a) The name of the technology system.	613	(4)(a) The legislative budget request for each program must
585	(b) A brief description of the purpose and function of the	614	contain:
586	system.	615	1. The constitutional or statutory authority for a program,
587	(c) A brief description of the goals of the project.	616	a brief purpose statement, and approved program components.
588	(d) The initiation date of the project.	617	2. Information on expenditures for 3 fiscal years (actual
589	(e) The key performance indicators for the project.	618	prior-year expenditures, current-year estimated expenditures,
590	(f) Any other metrics for the project evaluating the health	619	and agency budget requested expenditures for the next fiscal
591	and status of the project.	620	year) by appropriation category.
592	(g) The original and current baseline estimated end dates	621	3. Details on trust funds and fees.
593	of the project.	622	4. The total number of positions (authorized, fixed, and
594	(h) The original and current estimated costs of the	623	requested).
595	project.	624	5. An issue narrative describing and justifying changes in
596	(i) Total funds appropriated or allocated to the project	625	amounts and positions requested for current and proposed
597	and the current realized cost for the project by fiscal year.	626	programs for the next fiscal year.
598		627	6. Information resource requests.
599	For purposes of this subsection, an ongoing technology-related	628	7. Supporting information, including applicable cost-
600	project is one which has been funded or has had or is expected	629	benefit analyses, business case analyses, performance
601	to have expenditures in more than one fiscal year. An ongoing	630	contracting procedures, service comparisons, and impacts on
602	technology-related project does not include the continuance of	631	performance standards for any request to outsource or privatize
603	existing hardware and software maintenance agreements, the	632	state agency functions. The cost-benefit and business case
604	renewal of existing software licensing agreements, or the	633	analyses must include an assessment of the impact on each
605	replacement of desktop units with new technology that is	634	affected activity from those identified in accordance with
606	substantially similar to the technology being replaced. This	635	paragraph (b). Performance standards must include standards for
607	subsection expires July 1, 2025.	636	each affected activity and be expressed in terms of the
608	Section 7. Effective July 1, 2026, paragraph (a) of	637	associated unit of activity.
609	subsection (4) and subsection (7) of section 216.023, Florida	638	8. An evaluation of major outsourcing and privatization
	Page 21 of 107		Page 22 of 107
	CODING: Words stricken are deletions; words underlined are additions.		CODING: Words stricken are deletions; words underlined are additions.

639

640

641

642

643

644 645

646

647

648

649

650 651

652

653

654

655

656

657

658

659

660 661

662

663

664

665

666

667

(PROPOSED BILL) SPB 7026

576-02447-25	20257026pb		576-02447-25	20257026pl
initiatives undertaken during the last 5 fiscal years	having	668	agency and the judicial branch shall include	<del>le a cumulative</del>
aggregate expenditures exceeding \$10 million during the	ne term of	669	inventory and status report of all technolo	<del>gy-related projects</del>
the contract. The evaluation must include an assessment	nt of	670	ongoing during the prior fiscal year or und	<del>lertaken in the prior</del>
contractor performance, a comparison of anticipated se	ervice	671	fiscal year. For the purposes of this subse	ction, the term
levels to actual service levels, and a comparison of e	estimated	672	"technology-related project" means a project	<del>:t that has been</del>
savings to actual savings achieved. Consolidated report	rts issued	673	funded or has had or is expected to have expeced to have expected to have expected to have	<del>penditures in more</del>
by the Department of Management Services may be used	to satisfy	674	than one fiscal year; has a cumulative est:	mated or realized
this requirement.		675	cost of more than \$1 million; and does not	-include the
9. Supporting information for any proposed conso	lidated	676	continuance of existing hardware and softwa	<del>ire maintenance</del>
financing of deferred-payment commodity contracts inc	luding	677	agreements, renewal of existing software 1:	censing agreements,
guaranteed energy performance savings contracts. Suppo	orting	678	or the replacement of desktop units with no	w technology that is
information must also include narrative describing and	E	679	substantially similar to the technology be:	ing replaced. The
justifying the need, baseline for current costs, estim	nated cost	680	inventory must, at a minimum, contain all (	of the following
savings, projected equipment purchases, estimated con-	tract	681	information:	
costs, and return on investment calculation.		682	(a) The name of the technology system	<del>L.</del>
10. For projects that exceed \$10 million in tota	l cost, the	683	(b) A brief description of the purpos	e and function of the
statutory reference of the existing policy or the prop	posed	684	system.	
substantive policy that establishes and defines the particular states and defines the particular states and the particular states and the particular states and the particular states are stated as the particular states are states are stated as the particular states are states are stated as the particular states are	roject's	685	(c) A brief description of the goals	of the project.
governance structure, planned scope, main business obj	jectives	686	(d) The initiation date of the project	<del>t.</del>
that must be achieved, and estimated completion timef	rames. The	687	(e) The key performance indicators for	r the project.
governance structure for information technology-relate	ed projects	688	(f) Any other metrics for the project	evaluating the health
must incorporate the applicable project management and	d oversight	689	and status of the project.	
standards established pursuant to $\underline{\text{s. 282.0061}}$ $\underline{\text{s. 282.4}}$	<del>)051</del> .	690	(g) The original and current baseline	estimated end dates
Information technology budget requests for the continu	lance of	691	of the project.	
existing hardware and software maintenance agreements,	, renewal	692	(h) The original and current estimate	d costs of the
of existing software licensing agreements, or the repl	lacement of	693	<del>project.</del>	
desktop units with new technology that is similar to	the	694	(i)—Total funds appropriated or alloc	ated to the project
technology currently in use are exempt from this requ	irement.	695	and the current realized cost for the proje	ect by fiscal year.
(7) As part of the legislative budget request, c	each state	696	Section 8. Present subsections (36),	(37), and (38) of
Page 23 of 107			Page 24 of 107	

Page 23 of 107 CODING: Words stricken are deletions; words underlined are additions.

I.	576-02447-25 20257026pb
697	section 282.0041, Florida Statutes, are redesignated as
698	subsections (37), (38), and (39), respectively, and a new
699	subsection (36) is added to that section, and subsections $(1)$
700	and (34) of that section are amended, to read:
701	282.0041 DefinitionsAs used in this chapter, the term:
702	(1) "ASSET" means the Agency for State Systems and
703	Enterprise Technology "Agency assessment" means the amount each
704	customer entity must pay annually for services from the
705	Department of Management Services and includes administrative
706	and data center services costs.
707	(34) "State agency" means any official, officer,
708	commission, board, authority, council, committee, or department
709	of the executive branch of state government; the Justice
710	Administrative Commission; the Northwest Regional Data Center;
711	and the Public Service Commission. The term does not include
712	university boards of trustees or state universities. As used in
713	part I of this chapter, except as otherwise specifically
714	provided, the term <u>includes does not include</u> the Department of
715	Legal Affairs, the Department of Agriculture and Consumer
716	Services, and or the Department of Financial Services.
717	(36) "Technical debt" means the accumulated cost and
718	operational impact resulting from the use of suboptimal,
719	expedient, or outdated technology solutions that require future
720	remediation, refactoring, or replacement to ensure
721	maintainability, security, efficiency, and compliance with
722	enterprise architecture standards.
723	Section 9. Section 282.0051, Florida Statutes, is amended
724	to read:
725	282.0051 Department of Management Services; Florida Digital
	Page 25 of 107

 $\textbf{CODING:} \text{ Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$ 

1	576-02447-25 20257026pb	
726	Service; powers, duties, and functions	
727	(1) The Florida Digital Service has been created within the	
728	department to propose innovative solutions that securely	
729	modernize state government, including technology and information	
730	services, to achieve value through digital transformation and	
731	interoperability, and to fully support the cloud-first policy as	
732	specified in s. 282.206. The department, through the Florida	
733	Digital Service, shall have the following powers, duties, and	
734	functions:	
735	(a) Assign and document state agency technical debt and	
736	security risks. All results of the assessments and all	
737	documentation, including source documents, meeting notes, and	
738	internal work products, must be provided in native electronic	
739	and paper formats to ASSET no later than June 15, 2026.	
740	(b) Facilitate the transfer of existing cybersecurity tools	
741	and services, provided to state agencies by the department	
742	through the Florida Digital Service, directly to the respective	
743	state agencies, accompanied by the necessary training, no later	
744	than September 15, 2025.	
745	(c) Direct the state chief information security officer to	
746	provide a consolidated cybersecurity incident report by the 30th	
747	day after the end of each quarter to the interim state chief	
748	information officer, the Executive Office of the Governor, the	
749	Commissioner of Agriculture, the Chief Financial Officer, the	
750	Attorney General, the President of the Senate, and the Speaker	
751	of the House of Representatives Develop and publish information	
752	technology policy for the management of the state's information	
753	technology resources.	
754	(b) Develop an enterprise architecture that:	
	Page 26 of 107	

	576-02447-25 20257026pb
755	1. Acknowledges the unique needs of the entities within the
756	enterprise in the development and publication of standards and
757	terminologies to facilitate digital interoperability;
758	2. Supports the cloud-first policy as specified in s.
759	<del>282.206; and</del>
760	3. Addresses how information technology infrastructure may
761	be modernized to achieve cloud-first objectives.
762	(c) Establish project management and oversight standards
763	with which state agencies must comply when implementing
764	information technology projects. The department, acting through
765	the Florida Digital Service, shall provide training
766	opportunities to state agencies to assist in the adoption of the
767	project management and oversight standards. To support data-
768	driven decisionmaking, the standards must include, but are not
769	limited to:
770	1. Performance measurements and metrics that objectively
771	reflect the status of an information technology project based on
772	a defined and documented project scope, cost, and schedule.
773	2. Methodologies for calculating acceptable variances in
774	the projected versus actual scope, schedule, or cost of an
775	information technology project.
776	3. Reporting requirements, including requirements designed
777	to alert all defined stakeholders that an information technology
778	project has exceeded acceptable variances defined and documented
779	in a project plan.
780	4. Content, format, and frequency of project updates.
781	5. Technical standards to ensure an information technology
782	project complies with the enterprise architecture.
783	(d) Perform project oversight on all state agency
I	

### Page 27 of 107

CODING: Words stricken are deletions; words underlined are additions.

	576-02447-25 20257026pb
704	
784	information technology projects that have total project costs of
785	\$10 million or more and that are funded in the General
786	Appropriations Act or any other law. The department, acting
787	through the Florida Digital Service, shall report at least
788	quarterly to the Executive Office of the Governor, the President
789	of the Senate, and the Speaker of the House of Representatives
790	on any information technology project that the department
791	identifies as high-risk due to the project exceeding acceptable
792	variance ranges defined and documented in a project plan. The
793	report must include a risk assessment, including fiscal risks,
794	associated with proceeding to the next stage of the project, and
795	a recommendation for corrective actions required, including
796	suspension or termination of the project.
797	(c) Identify opportunities for standardization and
798	consolidation of information technology services that support
799	interoperability and the cloud-first policy, as specified in s.
800	282.206, and business functions and operations, including
801	administrative functions such as purchasing, accounting and
802	reporting, cash management, and personnel, and that are common
803	across state agencies. The department, acting through the
804	Florida Digital Scrvice, shall biennially on January 1 of each
805	even-numbered year provide recommendations for standardization
806	and consolidation to the Executive Office of the Governor, the
807	President of the Senate, and the Speaker of the House of
808	Representatives.
809	(f) Establish best practices for the procurement of
810	information technology products and cloud computing services in
811	order to reduce costs, increase the quality of data center
812	services, or improve government services.
I	

### Page 28 of 107

	576-02447-25 20257026pb
813	(g) Develop standards for information technology reports
814	and updates, including, but not limited to, operational work
815	plans, project spend plans, and project status reports, for use
816	by state agencies.
817	(h) Upon request, assist state agencies in the development
818	of information technology-related legislative budget requests.
819	(i) Conduct annual assessments of state agencies to
820	determine compliance with all information technology standards
821	and guidelines developed and published by the department and
822	provide results of the assessments to the Executive Office of
823	the Governor, the President of the Senate, and the Speaker of
824	the House of Representatives.
825	(j) Conduct a market analysis not less frequently than
826	every 3 years beginning in 2021 to determine whether the
827	information technology resources within the enterprise are
828	utilized in the most cost-effective and cost-efficient manner,
829	while recognizing that the replacement of certain legacy
830	information technology systems within the enterprise may be cost
831	prohibitive or cost inefficient due to the remaining useful life
832	of those resources; whether the enterprise is complying with the
833	cloud-first policy specified in s. 282.206; and whether the
834	enterprise is utilizing best practices with respect to
835	information technology, information services, and the
836	acquisition of emerging technologies and information services.
837	Each market analysis shall be used to prepare a strategic plan
838	for continued and future information technology and information
839	services for the enterprise, including, but not limited to,
840	proposed acquisition of new services or technologies and
841	approaches to the implementation of any new services or
	Page 29 of 107

 $\textbf{CODING:} \text{ Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$ 

	576-02447-25 20257026pb
842	technologies. Copies of each market analysis and accompanying
843	strategic plan must be submitted to the Executive Office of the
844	Governor, the President of the Senate, and the Speaker of the
845	House of Representatives not later than December 31 of each year
846	that a market analysis is conducted.
847	(k) Recommend other information technology services that
848	should be designed, delivered, and managed as enterprise
849	information technology services. Recommendations must include
850	the identification of existing information technology resources
851	associated with the services, if existing services must be
852	transferred as a result of being delivered and managed as
853	enterprise information technology services.
854	(1) In consultation with state agencies, propose a
855	methodology and approach for identifying and collecting both
856	current and planned information technology expenditure data at
857	the state agency level.
858	(m)1. Notwithstanding any other law, provide project
859	oversight on any information technology project of the
860	Department of Financial Services, the Department of Legal
861	Affairs, and the Department of Agriculture and Consumer Services
862	which has a total project cost of \$20 million or more. Such
863	information technology projects must also comply with the
864	applicable information technology architecture, project
865	management and oversight, and reporting standards established by
866	the department, acting through the Florida Digital Service.
867	2. When performing the project oversight function specified
868	in subparagraph 1., report at least quarterly to the Executive
869	Office of the Governor, the President of the Senate, and the
870	Speaker of the House of Representatives on any information
I	

### Page 30 of 107

	576-02447-25 20257026pb
871	technology project that the department, acting through the
872	Florida Digital Service, identifies as high-risk due to the
373	project exceeding acceptable variance ranges defined and
374	documented in the project plan. The report shall include a risk
375	assessment, including fiscal risks, associated with proceeding
376	to the next stage of the project and a recommendation for
377	corrective actions required, including suspension or termination
378	of the project.
379	(n) If an information technology project implemented by a
380	state agency must be connected to or otherwise accommodated by
381	an information technology system administered by the Department
382	of Financial Services, the Department of Legal Affairs, or the
383	Department of Agriculture and Consumer Services, consult with
384	these departments regarding the risks and other effects of such
385	projects on their information technology systems and work
386	cooperatively with these departments regarding the connections,
387	interfaces, timing, or accommodations required to implement such
888	<del>projects.</del>
389	(o) If adherence to standards or policies adopted by or
390	established pursuant to this section causes conflict with
391	federal regulations or requirements imposed on an entity within
392	the enterprise and results in adverse action against an entity
393	or federal funding, work with the entity to provide alternative
394	standards, policies, or requirements that do not conflict with
395	the federal regulation or requirement. The department, acting
396	through the Florida Digital Service, shall annually report such
397	alternative standards to the Executive Office of the Governor,
398	the President of the Senate, and the Speaker of the House of
899	Representatives.

### Page 31 of 107

	576-02447-25 20257026pb
900	(p)1. Establish an information technology policy for all
901	information technology-related state contracts, including state
902	term contracts for information technology commodities,
903	consultant services, and staff augmentation services. The
904	information technology policy must include:
905	a. Identification of the information technology product and
906	service categories to be included in state term contracts.
907	b. Requirements to be included in solicitations for state
908	term contracts.
909	c. Evaluation criteria for the award of information
909 910	technology-related state term contracts.
911	
911	d. The term of each information technology related state
912 913	c. The maximum number of vendors authorized on each state
913 914	
	term contract.
915	f. At a minimum, a requirement that any contract for
916	information technology commodities or services meet the National
917	Institute of Standards and Technology Cybersecurity Framework.
918	g. For an information technology project wherein project
919	oversight is required pursuant to paragraph (d) or paragraph
920	(m), a requirement that independent verification and validation
921	be employed throughout the project life cycle with the primary
922	objective of independent verification and validation being to
923	provide an objective assessment of products and processes
924	throughout the project life cycle. An entity providing
925	independent verification and validation may not have technical,
926	managerial, or financial interest in the project and may not
927	have responsibility for, or participate in, any other aspect of
928	the project.
	Page 32 of 107
	CODING: Words stricken are deletions; words underlined are additions
,	and the determined with an additions, words and three are additions

	576-02447-25 20257026pb
929	2. Evaluate vendor responses for information technology-
930	related state term contract solicitations and invitations to
931	negotiate.
932	3. Answer vendor questions on information technology-
933	related state term contract solicitations.
934	4. Ensure that the information technology policy
935	established pursuant to subparagraph 1. is included in all
936	solicitations and contracts that are administratively executed
937	by the department.
938	(q) Recommend potential methods for standardizing data
939	across state agencies which will promote interoperability and
940	reduce the collection of duplicative data.
941	(r) Recommend open data technical standards and
942	terminologies for use by the enterprise.
943	(s) Ensure that enterprise information technology solutions
944	are capable of utilizing an electronic credential and comply
945	with the enterprise architecture standards.
946	(2)(a) The Secretary of Management Services shall designate
947	a state chief information officer, who shall administer the
948	Florida Digital Service. The state chief information officer,
949	prior to appointment, must have at least 5 years of experience
950	in the development of information system strategic planning and
951	development or information technology policy, and, preferably,
952	have leadership-level experience in the design, development, and
953	deployment of interoperable software and data solutions.
954	(b) The state chief information officer, in consultation
955	with the Secretary of Management Services, shall designate a
956	state chief data officer. The chief data officer must be a
957	proven and effective administrator who must have significant and
I	Page 33 of 107

 $\textbf{CODING:} \text{ Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$ 

I.	576-02447-25 20257026pb
958	substantive experience in data management, data governance,
959	interoperability, and security.
960	(3) The department, acting through the Florida Digital
961	Service and from funds appropriated to the Florida Digital
962	Service, shall:
963	(a) Create, not later than December 1, 2022, and maintain a
964	comprehensive indexed data catalog in collaboration with the
965	enterprise that lists the data elements housed within the
966	enterprise and the legacy system or application in which these
967	data elements are located. The data catalog must, at a minimum,
968	specifically identify all data that is restricted from public
969	disclosure based on federal or state laws and regulations and
970	require that all such information be protected in accordance
971	with s. 282.318.
972	(b) Develop and publish, not later than December 1, 2022,
973	in collaboration with the enterprise, a data dictionary for each
974	agency that reflects the nomenclature in the comprehensive
975	indexed data catalog.
976	(c) Adopt, by rule, standards that support the creation and
977	deployment of an application programming interface to facilitate
978	integration throughout the enterprise.
979	(d) Adopt, by rule, standards necessary to facilitate a
980	secure ecosystem of data interoperability that is compliant with
981	the enterprise architecture.
982	(c) Adopt, by rule, standards that facilitate the
983	deployment of applications or solutions to the existing
984	enterprise system in a controlled and phased approach.
985	(f)-After submission of documented use cases developed in
986	conjunction with the affected agencies, assist the affected
1	Page 34 of 107
	rage or to,

	576-02447-25 20257026bb
007	
987	agencies with the deployment, contingent upon a specific
988	appropriation therefor, of new interoperable applications and
989	solutions:
990	1. For the Department of Health, the Agency for Health Care
991	Administration, the Agency for Persons with Disabilities, the
992	Department of Education, the Department of Elderly Affairs, and
993	the Department of Children and Families.
994	2. To support military members, veterans, and their
995	families.
996	(4) For information technology projects that have a total
997	project cost of \$10 million or more:
998	(a)—State agencies must provide the Florida Digital Service
999	with written notice of any planned procurement of an information
1000	technology project.
1001	(b) The Florida Digital Service must participate in the
1002	development of specifications and recommend modifications to any
1003	planned procurement of an information technology project by
1004	state agencies so that the procurement complies with the
1005	enterprise architecture.
1006	(c)—The Florida Digital Service must participate in post-
1007	award contract monitoring.
1008	(2) (5) The department, acting through the Florida Digital
1009	Service, may not retrieve or disclose any data without a shared-
1010	data agreement in place between the department and the
1011	enterprise entity that has primary custodial responsibility of,
1012	or data-sharing responsibility for, that data.
1013	(3) This section is repealed July 1, 2026.
1014	(6) The department, acting through the Florida Digital
1015	Service, shall adopt rules to administer this section.
	Page 35 of 107

 $\textbf{CODING:} \text{ Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$ 

	576-02447-25 20257026pb
1016	Section 10. Section 282.00515, Florida Statutes, is
1017	repealed.
1018	Section 11. Effective July 1, 2026, section 282.006,
1019	Florida Statutes, is created to read:
1020	282.006 Agency for State Systems and Enterprise Technology;
1021	duties; enterprise responsibilities; reporting
1022	(1) The Agency for State Systems and Enterprise Technology
1023	established in s. 20.70 shall operate as the state enterprise
1024	organization for information technology governance and is the
1025	lead entity responsible for understanding the unique state
1026	agency information technology needs and environments, creating
1027	enterprise technology standards and strategy, supporting state
1028	agency technology efforts, and reporting on the status of
1029	technology for the enterprise.
1030	(2) The Legislature intends for ASSET policy, standards,
1031	guidance, and oversight to allow for adaptability to emerging
1032	technology and organizational needs while maintaining compliance
1033	with industry best practices. All policies, standards, and
1034	guidelines established pursuant to this chapter must be
1035	technology-agnostic and may not prescribe specific tools,
1036	platforms, or vendors.
1037	(3) ASSET shall establish the strategic direction of
1038	information technology in the state. ASSET shall develop and
1039	publish information technology policy that aligns with industry
1040	best practices for the management of the state's information
1041	technology resources. The policy must be updated as necessary to
1042	meet the requirements of this chapter and advancements in
1043	technology.
1044	(4) Related to its oversight of the state's technology
	Page 36 of 107

Page 36 of 107

1	576-02447-25 20257026pb
1045	enterprise, ASSET shall:
1046	(a) In coordination with state agency technology subject
1047	matter experts, develop, publish, and maintain an enterprise
1048	architecture that:
1049	1. Acknowledges the unique needs of the entities within the
1050	enterprise in the development and publication of standards and
1051	terminologies to facilitate digital interoperability;
1052	2. Supports the cloud-first policy as specified in s.
1053	282.206;
1054	3. Addresses how information technology infrastructure may
1055	be modernized to achieve security, scalability, maintainability,
1056	interoperability, and improved cost-efficiency goals; and
1057	4. Includes, at a minimum, best practices, guidelines, and
1058	standards for:
1059	a. Data models and taxonomies.
1060	b. Master data management.
1061	c. Data integration and interoperability.
1062	d. Data security and encryption.
1063	e. Bot prevention and data protection.
1064	f. Data backup and recovery.
1065	g. Application portfolio and catalog requirements.
1066	h. Application architectural patterns and principles.
1067	i. Technology and platform standards.
1068	j. Secure coding practices.
1069	k. Performance and scalability.
1070	1. Cloud infrastructure and architecture.
1071	m. Networking, connectivity, and security protocols.
1072	n. Authentication, authorization, and access controls.
1073	o. Disaster recovery.
I	

### Page 37 of 107

	576-02447-25 20257026pb
1074	p. Quality assurance.
1075	q. Testing methodologies and measurements.
1076	r. Logging and log retention.
1077	s. Application and use of artificial intelligence.
1078	(b) Recommend open data technical standards and
1079	terminologies for use by the state's technology enterprise.
1080	(c) Develop enterprise technology testing and quality
1081	assurance best practices and standards to ensure the
1082	reliability, security, and performance of information technology
1083	systems. Such best practices and standards must include:
1084	1. Functional testing to ensure software or systems meet
1085	required specifications.
1086	2. Performance and load testing to ensure software and
1087	systems operate efficiently under various conditions.
1088	3. Security testing to protect software and systems from
1089	vulnerabilities and cyber threats.
1090	4. Compatibility and interoperability testing to ensure
1091	software and systems operate seamlessly across environments.
1092	(5) ASSET shall produce the following reports and provide
1093	them to the Governor, the Commissioner of Agriculture, the Chief
1094	Financial Officer, the Attorney General, the President of the
1095	Senate, and the Speaker of the House of Representatives:
1096	(a) Annually by December 15, an enterprise analysis report
1097	that includes all of the following:
1098	1. Results of the state agency needs assessments, including
1099	any plan to address technical debt as required by s. 282.0061
1100	pursuant to the schedule adopted.
1101	2. Alternative standards related to federal funding adopted
1102	pursuant to s. 282.0061.
	Page 38 of 107
c	CODING: Words stricken are deletions; words underlined are additions.

	576-02447-25 20257026pb
1103	3. Information technology financial data for each state
1103	agency for the previous fiscal year. This portion of the annual
1104	report must include, at a minimum, the following recurring and
1106	nonrecurring information:
1107	a. Total number of full-time equivalent positions.
1108	b. Total amount of salary.
1109	c. Total amount of benefits.
1110	d. Total number of comparable full-time equivalent
1111	positions and total amount of expenditures for information
1112	technology staff augmentation.
1113	e. Total number of contracts and purchase orders and total
1114	amount of associated expenditures for information technology
1115	managed services.
1116	f. Total amount of expenditures by state term contract as
1117	defined in s. 287.012, contracts procured using alternative
1118	purchasing methods as authorized pursuant to s. 287.042(16), and
1119	state agency procurements through request for proposal,
1120	invitation to negotiate, invitation to bid, single source, and
1121	emergency purchases.
1122	g. Total amount of expenditures for hardware.
1123	h. Total amount of expenditures for non-cloud software.
1124	i. Total amount of expenditures for cloud software licenses
1125	and services with a separate amount for expenditures for state
1126	data center services.
1127	j. Total amount of expenditures for cloud data center
1128	services with a separate amount for expenditures for state data
1129	center services.
1130	k. Total amount of expenditures for administrative costs.
1131	4. Consolidated information for the previous fiscal year
I	
	Page 39 of 107

CODING: Words stricken are deletions; words underlined are additions.

	576-02447-25 20257026pb
1132	about state information technology projects, which must include,
1133	at a minimum, the following information:
1134	a. Anticipated funding requirements for information
1135	technology support over the next 5 years.
1136	b. An inventory of current information technology assets
1137	and major projects. The term "major project" includes projects
1138	costing more than \$500,000 to implement.
1139	c. Significant unmet needs for information technology
1140	resources over the next 5 fiscal years, ranked in priority order
1141	according to their urgency.
1142	5. A review and summary of whether the information
1143	technology contract policy established pursuant to s. 282.0064
1144	is included in all solicitations and contracts.
1145	6. Information related to the information technology test
1146	laboratory created in s. 282.0065, including usage statistics
1147	and key findings, and recommendations for improving the state's
1148	information technology procurement processes.
1149	(b) Biennially by December 15 of even-numbered years, a
1150	report on the strategic direction of information technology in
1151	the state which includes all of the following:
1152	1. Recommendations for standardization and consolidation of
1153	information technology services that are identified as common
1154	across state agencies as required in s. 282.0061.
1155	2. Recommendations for information technology services that
1156	should be designed, delivered, and managed as enterprise
1157	information technology services. Recommendations must include
1158	the identification of existing information technology resources
1159	associated with the services, if existing services must be
1160	transferred as a result of being delivered and managed as
ļ	Page 40 of 107

	576-02447-25 20257026pb
1161	enterprise information technology services, and which entity is
1162	best suited to manage the service.
1163	(c)1. When conducted as provided in this paragraph, a
1164	market analysis and accompanying strategic plan submitted by
1165	December 31 of each year that the market analysis is conducted.
1166	2. No less frequently than every 3 years, ASSET shall
1167	conduct market analysis to determine whether the:
1168	a. Information technology resources within the enterprise
1169	are used in the most cost-effective and cost-efficient manner,
1170	while recognizing that the replacement of certain legacy
1171	information technology systems within the enterprise may be cost
1172	prohibitive or cost inefficient due to the remaining useful life
1173	of those resources; and
1174	b. Enterprise is using best practices with respect to
1175	information technology, information services, and the
1176	acquisition of emerging technologies and information services.
1177	3. Each market analysis must be used to prepare a strategic
1178	plan for continued and future information technology and
1179	information services for the enterprise, including, but not
1180	limited to, proposed acquisition of new services or technologies
1181	and approaches to the implementation of any new services or
1182	technologies.
1183	(6) ASSET may adopt rules to implement this chapter.
1184	Section 12. Effective July 1, 2026, section 282.0061,
1185	Florida Statutes, is created to read:
1186	282.0061 ASSET support of state agencies; information
1187	technology procurement and projects
1188	(1) LEGISLATIVE INTENTThe Legislature intends for ASSET
1189	to support state agencies in their information technology

### Page 41 of 107

CODING: Words stricken are deletions; words underlined are additions.

	576-02447-25 20257026pb
1190	efforts through the adoption of policies, standards, and
1191	guidance and by providing oversight that recognizes unique state
1192	agency information technology needs, environments, and goals.
1193	ASSET assistance and support must allow for adaptability to
1194	emerging technologies and organizational needs while maintaining
1195	compliance with industry best practices. ASSET may not prescribe
1196	specific tools, platforms, or vendors.
1197	(2) NEEDS ASSESSMENTS
1198	(a) By January 1, 2028, ASSET shall conduct full baseline
1199	needs assessments of state agencies to document their distinct
1200	technical environments, existing technical debt, security risks,
1201	and compliance with all information technology standards and
1202	guidelines developed and published by ASSET. The needs
1203	assessment must use the Capability Maturity Model to evaluate
1204	each state agency's information technology capabilities,
1205	providing a maturity level rating for each assessed domain.
1206	After completion of the full baseline needs assessments, such
1207	assessments must be maintained and updated on a regular schedule
1208	adopted by ASSET.
1209	(b) In assessing the existing technical debt portion of the
1210	needs assessment, ASSET shall analyze the state's legacy
1211	information technology systems and develop a plan to document
1212	the needs and costs for replacement systems. The plan must
1213	include an inventory of legacy applications and infrastructure;
1214	the required capabilities not available with the legacy system;
1215	the estimated process, timeline, and cost to migrate from legacy
1216	environments; and any other information necessary for fiscal or
1217	technology planning. The plan must determine and document the
1218	estimated timeframe during which the state agency can continue
ļ	Page 42 of 107

1	576-02447-25 20257026pb
1219	to efficiently use legacy information technology systems,
1220	resources, security, and data management to support operations.
1221	State agencies shall provide all necessary documentation to
1222	enable accurate reporting on legacy systems.
1223	(c) ASSET shall develop a plan and schedule to conduct the
1224	initial full baseline needs assessments. By October 1, 2026,
1225	ASSET shall submit the plan to the Governor, the Commissioner of
1226	Agriculture, the Chief Financial Officer, the Attorney General,
1227	the President of the Senate, and the Speaker of the House of
1228	Representatives.
1229	(d) ASSET shall support state agency strategic planning
1230	efforts and assist state agencies with the production of a
1231	phased roadmap to address known technology gaps and deficiencies
1232	as identified in the needs assessments. The roadmaps must
1233	include specific strategies and initiatives aimed at advancing
1234	the state agency's maturity level in accordance with the
1235	Capability Maturity Model. State agencies shall create,
1236	maintain, and submit the roadmap on an annual basis with their
1237	legislative budget requests required under s. 216.023.
1238	(3) STANDARDIZATIONASSET shall:
1239	(a) Recommend in its annual enterprise analysis required
1240	under s. 282.006 any potential methods for standardizing data
1241	across state agencies which will promote interoperability and
1242	reduce the collection of duplicative data.
1243	(b) Identify any opportunities in its annual enterprise
1244	analysis required under s. 282.006 for standardization and
1245	consolidation of information technology services that are common
1246	across all state agencies and that support:
1247	1. Improved interoperability, security, scalability,
I	Page 43 of 107

 $\textbf{CODING:} \text{ Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$ 

	576-02447-25 20257026pb
1248	maintainability, and cost efficiency; and
1249	2. Business functions and operations, including
1250	administrative functions such as purchasing, accounting and
1251	reporting, cash management, and personnel.
1252	(4) DATA MANAGEMENT
1253	(a) ASSET shall develop standards for use by state agencies
1254	which support best practices for master data management at the
1255	state agency level to facilitate enterprise data sharing and
1256	interoperability.
1257	(b) ASSET shall establish a methodology and strategy for
1258	implementing statewide master data management and submit a
1259	report to the Governor, the Commissioner of Agriculture, the
1260	Chief Financial Officer, the Attorney General, the President of
1261	the Senate, and the Speaker of the House of Representatives by
1262	December 1, 2028. The report must include the vision, goals, and
1263	benefits of implementing a statewide master data management
1264	initiative, an analysis of the current state of data management,
1265	and the recommended strategy, methodology, and estimated
1266	timeline and resources needed at a state agency and enterprise
1267	level to accomplish the initiative.
1268	(5) INFORMATION TECHNOLOGY PROJECTSASSET has the
1269	following duties and responsibilities related to state agency
1270	technology projects:
1271	(a) Provide procurement advisory and review services for
1272	information technology projects to all state agencies, including
1273	procurement and contract development assistance to meet the
1274	information technology contract policy established pursuant to
1275	<u>s. 282.0064.</u>
1276	(b) Establish best practices and enterprise procurement
	Page 44 of 107

	576-02447-25 20257026pb
1277	processes and develop metrics to support these processes for the
1278	procurement of information technology products and services in
1279	order to reduce costs or improve the provision of government
1280	services.
1281	(c) Upon request, assist state agencies in the development
1282	of information technology-related legislative budget requests.
1283	(d) Develop standards and accountability measures for
1284	information technology projects, including criteria for
1285	effective project management and oversight. State agencies must
1286	satisfy these standards and measures when implementing
1287	information technology projects. To support data-driven
1288	decisionmaking, the standards and measures must include, but are
1289	not limited to:
1290	1. Performance measurements and metrics that objectively
1291	reflect the status of an information technology project based on
1292	a defined and documented project scope, to include the volume of
1293	impacted stakeholders, cost, and schedule.
1294	2. Methodologies for calculating and defining acceptable
1295	variances in the projected versus actual scope, schedule, or
1296	cost of an information technology project.
1297	3. Reporting requirements designed to alert all defined
1298	stakeholders that an information technology project has exceeded
1299	acceptable variances defined and documented in a project plan as
1300	well as any variances that represent a schedule delay of 1 month
1301	or more or a cost increase of \$1 million or more.
1302	4. Technical standards to ensure an information technology
1303	project complies with the enterprise architecture standards.
1304	(e) Develop information technology project reports for use
1305	by state agencies, including, but not limited to, operational

### Page 45 of 107

CODING: Words stricken are deletions; words underlined are additions.

	576-02447-25 20257026pb
1306	work plans, project spending plans, and project status reports.
1307	Reporting standards must include content, format, and frequency
1308	of project updates.
1309	(f) Provide training opportunities to state agencies to
1310	assist in the adoption of the project management and oversight
1311	standards.
1312	(g) Perform project oversight on all state agency
1313	information technology projects that have total project costs of
1314	\$10 million or more. ASSET shall report by the 30th day after
1315	the end of each quarter to the Executive Office of the Governor,
1316	the Commissioner of Agriculture, the Chief Financial Officer,
1317	the Attorney General, the President of the Senate, and the
1318	Speaker of the House of Representatives on any information
1319	technology project that ASSET identifies as high-risk. The
1320	report must include a risk assessment, including fiscal risks,
1321	associated with proceeding to the next stage of the project, and
1322	a recommendation for corrective actions required, including
1323	suspension or termination of the project.
1324	(6) INFORMATION TECHNOLOGY FINANCIAL DATA
1325	(a) In consultation with state agencies, ASSET shall create
1326	a methodology, an approach, and applicable templates and formats
1327	for identifying and collecting both current and planned
1328	information technology expenditure data at the state agency
1329	level. ASSET shall continuously obtain, review, and maintain
1330	records of the appropriations, expenditures, and revenues for
1331	information technology for each state agency.
1332	(b) ASSET shall prescribe the format for state agencies to
1333	provide all necessary financial information to ASSET for
1334	inclusion in the annual report required under s. 282.006. State
	Page 46 of 107

 $\textbf{CODING: Words } \underline{stricken} \text{ are deletions; words } \underline{underlined} \text{ are additions.}$ 

1	576-02447-25 20257026pb
1335	agencies must provide the information to ASSET by October 1 for
1336	the previous fiscal year. The information must be reported by
1337	ASSET in order to determine all costs and expenditures for
1338	information technology assets and resources provided by the
1339	state agencies or through contracts or grants.
1340	(7) FEDERAL CONFLICTSASSET shall work with state agencies
1341	to provide alternative standards, policies, or requirements that
1342	do not conflict with federal regulations or requirements, if
1343	adherence to standards or policies adopted by or established
1344	pursuant to this section conflict with federal regulations or
1345	requirements imposed on an entity within the enterprise and
1346	results in, or is expected to result in, adverse action against
1347	the state agencies or loss of federal funding.
1348	Section 13. Effective July 1, 2026, section 282.0062,
1349	Florida Statutes, is created to read:
1350	282.0062 ASSET workgroupsThe following workgroups are
1351	established within ASSET to facilitate coordination with state
1352	agencies:
1353	(1) CHIEF INFORMATION OFFICER WORKGROUP
1354	(a) The chief information officer workgroup, composed of
1355	all state agency chief information officers, shall consider and
1356	make recommendations to the state chief information officer and
1357	the state chief information architect on such matters as
1358	enterprise information technology policies, standards, services,
1359	and architecture. The workgroup may also identify and recommend
1360	opportunities for the establishment of public-private
1361	partnerships when considering technology infrastructure and
1362	services in order to accelerate project delivery and provide a
1363	source of new or increased project funding.

Page 47 of 107

 $\textbf{CODING: Words } \underline{stricken} \text{ are deletions; words } \underline{underlined} \text{ are additions.}$ 

	576-02447-25 20257026pb
1364	(b) At a minimum, the state chief information officer shall
1365	consult with the workgroup on a quarterly basis with regard to
1366	executing the duties and responsibilities of the state agencies
1367	related to statewide information technology strategic planning
1368	and policy.
1369	(2) ENTERPRISE DATA AND INTEROPERABILITY WORKGROUP
1370	(a) The enterprise data and interoperability workgroup,
1371	composed of chief data officer representatives from all state
1372	agencies, shall consider and make recommendations to the state
1373	chief data officer on such matters as enterprise data policies,
1374	standards, services, and architecture that promote data
1375	consistency, accessibility, and seamless integration across the
1376	enterprise.
1377	(b) At a minimum, the state chief data officer shall
1378	consult with the workgroup on a quarterly basis with regard to
1379	executing the duties and responsibilities of the state agencies
1380	related to statewide data governance planning and policy.
1381	(3) ENTERPRISE SECURITY WORKGROUP
1382	(a) The enterprise security workgroup, composed of chief
1383	security officer representatives from all state agencies, shall
1384	consider and make recommendations to the state chief security
1385	officer on such matters as cybersecurity policies, standards,
1386	services, and architecture that promote the protection of state
1387	assets.
1388	(b) At a minimum, the state chief security officer shall
1389	consult with the workgroup on a quarterly basis with regard to
1390	executing the duties and responsibilities of the state agencies
1391	related to cybersecurity governance and policy development.
1392	(4) ENTERPRISE INFORMATION TECHNOLOGY OPERATIONS
Į.	Page 48 of 107

	576-02447-25 20257026pb
1393	WORKGROUP
1394	(a) The enterprise information technology operations
1395	workgroup, composed of information technology business analyst
1396	representatives from all state agencies, shall consider and make
1397	recommendations to the state chief technology officer on such
1398	matters as information technology needs assessments policies,
1399	standards, and services that promote the strategic alignment of
1400	technology with operational needs and the evaluation of
1401	solutions across the enterprise.
1402	(b) At a minimum, the state chief technology officer shall
1403	consult with the workgroup on a quarterly basis with regard to
1404	executing the duties and responsibilities of the state agencies
1405	related to statewide process improvement and optimization.
1406	(5) ENTERPRISE INFORMATION TECHNOLOGY QUALITY ASSURANCE
1407	WORKGROUP
1408	(a) The enterprise information technology quality assurance
1409	workgroup, composed of testing and quality assurance
1410	representatives from all state agencies, shall consider and make
1411	recommendations to the state chief technology officer on such
1412	matters as testing methodologies, tools, and best practices to
1413	reduce risks related to software defects, cybersecurity threats,
1414	and operational failures.
1415	(b) At a minimum, the state chief technology officer shall
1416	consult with the workgroup on a quarterly basis with regard to
1417	executing the duties and responsibilities of the state agencies
1418	related to enterprise software testing and quality assurance
1419	standards.
1420	(6) ENTERPRISE INFORMATION TECHNOLOGY PROJECT MANAGEMENT
1421	WORKGROUP
1	

### Page 49 of 107

CODING: Words stricken are deletions; words underlined are additions.

	576-02447-25 20257026pb
1422	(a) The enterprise information technology project
1423	management workgroup, composed of information technology project
1424	manager representatives from all state agencies, shall consider
1425	and make recommendations to the state chief technology officer
1426	on such matters as information technology project management
1427	policies, standards, accountability measures, and services that
1428	promote project governance and standardization across the
1429	enterprise.
1430	(b) At a minimum, the state chief technology officer shall
1431	consult with the workgroup on a quarterly basis with regard to
1432	executing the duties and responsibilities of the state agencies
1433	related to project management and oversight.
1434	(7) ENTERPRISE INFORMATION TECHNOLOGY CONTRACT MANAGEMENT
1435	WORKGROUP
1436	(a) The enterprise information technology contract
1437	management workgroup, composed of information technology
1438	contract manager representatives from all state agencies, shall
1439	consider and make recommendations to the state chief technology
1440	officer on such matters as information technology contract
1441	management policies and standards that promote best practices
1442	for vendor oversight, risk management and compliance, and
1443	performance monitoring and reporting across the enterprise.
1444	(b) At a minimum, the state chief technology officer shall
1445	consult with the workgroup on a quarterly basis with regard to
1446	executing the duties and responsibilities of the state agencies
1447	related to contract management and vendor accountability.
1448	(8) ENTERPRISE INFORMATION TECHNOLOGY PURCHASING
1449	WORKGROUP
1450	(a) The enterprise information technology purchasing
	Page 50 of 107

	576-02447-25 20257026pb					
1451	workgroup, composed of information technology procurement					
1452	representatives from all state agencies, shall consider and make					
1453	recommendations to the state chief technology procurement					
1454	officer on such matters as information technology procurement					
1455	policies, standards, and purchasing strategy and optimization					
1456	that promote best practices for contract negotiation,					
1457	consolidation, and effective service-level agreement					
1458	implementation across the enterprise.					
1459	(b) At a minimum, the state chief technology procurement					
1460	officer shall consult with the workgroup on a quarterly basis					
1461	with regard to executing the duties and responsibilities of the					
1462	state agencies related to technology evaluation, purchasing, and					
1463	cost savings.					
1464	Section 14. Effective July 1, 2026, section 282.0063,					
1465	Florida Statutes, is created to read:					
1466	282.0063 State information technology professionals career					
1467	paths and training					
1468	(1) ASSET shall develop standardized frameworks for, and					
1469	career paths, progressions, and training programs for, the					
1470	benefit of state agency information technology personnel. To					
1471	meet that goal, ASSET shall:					
1472	(a) Assess current and future information technology					
1473	workforce needs across state agencies, identifying skill gaps					
1474	and developing strategies to address them.					
1475	(b) Develop and establish a training program for state					
1476	agencies to support the understanding and implementation of each					
1477	element of the enterprise architecture.					
1478	(c) Establish training programs, certifications, and					
1479	continuing education opportunities to enhance information					
,	Page 51 of 107					

CODING: Words stricken are deletions; words underlined are additions.

	576-02447-25 20257026pb				
1480	technology competencies, including cybersecurity, cloud				
1481	computing, and emerging technologies.				
1482	(d) Support initiatives to upskill existing employees in				
1483	emerging technologies and automation, ensuring state agencies				
1484	remain competitive and innovative.				
1485	(e) Develop strategies to recruit and retain information				
1486	technology professionals, including internship programs,				
1487	partnerships with educational institutions, scholarships for				
1488	service, and initiatives to attract diverse talent.				
1489	(2) ASSET shall consult with CareerSource Florida, Inc.,				
1490	the Department of Commerce, and the Department of Education in				
1491	the implementation of this section.				
1492	(3) Specifically, in consultation with the Division of				
1493	State Human Resource Management in the Department of Management				
1494	Services, ASSET shall:				
1495	(a) Define career progression frameworks for information				
1496	technology personnel, for supporting leadership development, and				
1497	for providing mentorship programs.				
1498	(b) Establish guidelines and best practices for information				
1499	technology professional development and performance management				
1500	across state agencies.				
1501	Section 15. Effective July 1, 2026, section 282.0064,				
1502	Florida Statutes, is created to read:				
1503	282.0064 Information technology contract policy				
1504	(1) In coordination with the Department of Management				
1505	Services, ASSET shall establish a policy for all information				
1506	technology-related solicitations and contracts, including state				
1507	term contracts; contracts sourced using alternative purchasing				
1508	methods as authorized pursuant to s. 287.042(16); sole source				
I	Page 52 of 107				

**CODING:** Words stricken are deletions; words <u>underlined</u> are additions.

	576-02447-25 20257026pb
1509	and emergency procurements; and contracts for commodities,
1510	consultant services, and staff augmentation services.
1511	(2) Related to state term contracts, the information
1512	technology policy must include:
1513	(a) Identification of the information technology product
1514	and service categories to be included in state term contracts.
1515	(b) The term of each information technology-related state
1516	term contract.
1517	(c) The maximum number of vendors authorized on each state
1518	term contract.
1519	(3) For all contracts, the information technology policy
1520	must include:
1521	(a) Evaluation criteria for the award of information
1522	technology-related contracts.
1523	(b) Requirements to be included in solicitations.
1524	(c) At a minimum, a requirement that any contract for
1525	information technology commodities or services must meet the
1526	requirements of the enterprise architecture and National
1527	Institute of Standards and Technology Cybersecurity Framework.
1528	(4) The policy must include the following requirements for
1529	any information technology project that requires project
1530	oversight through independent verification and validation:
1531	(a) An entity providing independent verification and
1532	validation may not have any:
1533	1. Technical, managerial, or financial interest in the
1534	project; or
1535	2. Responsibility for or participation in any other aspect
1536	of the project.
1537	(b) The primary objective of independent verification and
	Page 53 of 107

CODING: Words stricken are deletions; words <u>underlined</u> are additions.

	576-02447-25 20257026pb
1538	validation must be to provide an objective assessment throughout
1539	the entire project life cycle, reporting directly to all
1540	relevant stakeholders. An independent verification and
1541	validation entity shall independently verify and validate
1542	whether:
1543	1. The project is being built and implemented in accordance
1544	with defined technical architecture, specifications, and
1545	requirements.
1546	2. The project is adhering to established project
1547	management processes.
1548	3. The procurement of products, tools, and services and
1549	resulting contracts align with current statutory and regulatory
1550	requirements.
1551	4. The value of services delivered is commensurate with
1552	project costs.
1553	5. The completed project meets the actual needs of the
1554	intended users.
1555	(c) The entity performing independent verification and
1556	validation shall provide regular reports and assessments
1557	directly to the designated oversight body, identifying risks,
1558	deficiencies, and recommendations for corrective actions to
1559	ensure project success and compliance with statutory
1560	requirements.
1561	(5) The Division of State Purchasing in the Department of
1562	Management Services shall coordinate with ASSET on state term
1563	contract solicitations and invitations to negotiate related to
1564	information technology. ASSET shall evaluate vendor responses
1565	and answer vendor questions on such solicitations or invitations
1566	to negotiate.
ļ	5 54 5 107
	Page 54 of 107

 $\textbf{CODING: Words } \underline{stricken} \text{ are deletions; words } \underline{underlined} \text{ are additions.}$ 

	576-02447-25 20257026pb
1567	Section 16. Effective July 1, 2026, section 282.0065,
1568	Florida Statutes, is created to read:
1569	282.0065 ASSET information technology test laboratory
1570	(1) Beginning July 1, 2027, or after all elements of the
1571	enterprise architecture are published, whichever is later, and
1572	subject to specific appropriation, ASSET shall establish,
1573	maintain, and manage an information technology test laboratory
1574	to support state agencies in evaluating information technology
1575	services, software, and tools before procurement and
1576	implementation.
1577	(2) The purpose of the information technology test
1578	laboratory is to:
1579	(a) Serve as an independent environment for state agencies
1580	to develop, test, and refine proofs of concept for information
1581	technology solutions to assess functionality, security,
1582	interoperability, and performance; and
1583	(b) Assist state agencies in defining and improving
1584	procurement requirements based on real-world testing and
1585	evaluation.
1586	(3) ASSET shall:
1587	(a) Operate and maintain the test laboratory and ensure
1588	that it remains fully operational with the necessary
1589	infrastructure, resources, and security controls to support
1590	state agency testing activities.
1591	(b) Facilitate proofs of concept for state agencies by
1592	providing the agencies with controlled environments to assess
1593	emerging technologies, validate vendor claims, and conduct
1594	comparative evaluations of information technology solutions.
1595	(c) Support the development of requirements for state
	Page 55 of 107

 $\textbf{CODING:} \text{ Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$ 

1596	576-02447-25 20257026pb
	agency information technology projects by assisting state
1597	agencies in refining technical specifications, performance
1598	benchmarks, and security requirements prior to issuing
1599	procurement solicitations.
1600	(d) Ensure the security and compliance of the test
1601	laboratory by implementing safeguards to protect sensitive data,
1602	ensure compliance with applicable laws, and prevent unauthorized
1603	access to testing environments.
1604	(e) Provide access to emerging technologies by partnering
1605	with industry and research institutions to ensure that state
1606	agencies have the opportunity to evaluate the latest information
1607	technology innovations relevant to government operations.
1608	(f) Enter into partnerships with public and private
1609	entities to support the information technology test laboratory's
1610	operations, provided that such partnerships comply with
1611	conflict-of-interest policies and procurement regulations.
1612	(g) Establish policies, procedures, and eligibility
1613	criteria for state agencies to access and use the lab.
1614	Section 17. Section 282.0066, Florida Statutes, is created
1615	to read:
1616	282.0066 Enterprise Information Technology Library
1617	(1) ASSET shall develop, implement, and maintain a library
1618	to serve as the official repository for all enterprise
1619	information technology policies, standards, guidelines, and best
1620	practices applicable to state agencies. The library must be
1621	online and accessible by all state agencies through a secure
1622	authentication system.
1623	(2) In developing the library, ASSET shall create a
1624	structured index and search functionality to facilitate
I	
	Page 56 of 107

CODING: Words stricken are deletions; words underlined are additions.

576-02447-25	20257026pb
1625 efficient retrieval of information	and maintain version control
1626 and revision history for all publis	shed documents.
1627 (3) The library must include	standardized checklists
1628 organized by technical subject area	as to assist state agencies in
1629 measuring compliance with the infor	rmation technology policies,
1630 standards, guidelines, and best pra	actices.
1631 (4) ASSET shall establish pro	cedures to ensure the
1632 integrity, security, and availabili	ty of the library, including
1633 appropriate access controls, encryp	ption, and disaster recovery
1634 measures. ASSET must regularly upda	ate documents and materials of
1635 the library to reflect current stat	e and federal requirements,
1636 industry best practices, and emergi	ing technologies.
1637 (5) (a) All state agencies sha	ll reference and adhere to the
1638 policies, standards, guidelines, ar	nd best practices contained in
1639 the online library in information t	echnology planning,
1640 procurement, implementation, and op	perations. ASSET shall create
1641 mechanisms for state agencies to su	ubmit feedback, request
1642 clarifications, and recommend updat	es.
(b)1. A state agency may requ	est an exemption to a specific
1644 policy, standard, or guideline when	compliance is not
1645 technically feasible, would cause u	indue hardship, or conflicts
1646 with agency specific statutory requ	irements. The state agency
1647 requesting an exception must submit	: a formal justification to
1648 ASSET detailing all of the following	ng:
1649 <u>a. The specific requirement f</u>	or which an exemption is
1650 sought.	
1651 b. The reason compliance is n	ot feasible or practical.
1652 <u>c. Any compensating controls</u>	or alternative measures the
1653 state agency will implement to miti	gate associated risks.
Page 57 o	f 107

CODING: Words stricken are deletions; words underlined are additions.

	576-02447-25 20257026pb				
1654	d. The anticipated duration of the exemption.				
1655	<ol> <li>ASSET shall review all exemption requests and provide a</li> </ol>				
1656	recommendation to the state chief information officer who shall				
1657	present the compliance exemption requests to the chief				
1658	information officer workgroup. Approval of exemption requests				
1659	must be made by a majority vote of the workgroup. Approved				
1660	exemptions must be documented, including conditions and				
1661	expiration dates.				
1662	3. A state agency with an approved exemption must undergo				
1663	periodic review to determine whether the exemption remains				
1664	necessary or if compliance can be achieved.				
1665	Section 18. Paragraphs (b), (c), (g), (h), and (i) of				
1666	subsection (3) and paragraphs (b), (c), (d), and (j) of				
1667	subsection (4) of section 282.318, Florida Statutes, are amended				
1668	to read:				
1669	282.318 Cybersecurity				
1670	(3) The department, acting through the Florida Digital				
1671	Service, is the lead entity responsible for establishing				
1672	standards and processes for assessing state agency cybersecurity				
1673	risks and determining appropriate security measures. Such				
1674	standards and processes must be consistent with generally				
1675	accepted technology best practices, including the National				
1676	Institute for Standards and Technology Cybersecurity Framework,				
1677	for cybersecurity. The department, acting through the Florida				
1678	Digital Service, shall adopt rules that mitigate risks;				
1679	safeguard state agency digital assets, data, information, and				
1680	information technology resources to ensure availability,				
1681	confidentiality, and integrity; and support a security				
1682	governance framework. The department, acting through the Florida				
	Page 58 of 107				
c	ODING: Words stricken are deletions; words underlined are additions.				

1683

1684

1685

1686

1687

1688

1689

1690

1691

1692

1693

1694

1695

1696

1697

1698

1699

1700

1701

1702

1703

1704

1705

1706

1707

1708

1709

1710

1711

576-02447-25 20257026pb	1710	576-02447-25 20257026pb
Digital Service, shall also:	1712	· · · · · · · · · · · · · · · · · · ·
(b) Develop, and annually update by February 1, a statewide	1713	
cybersecurity strategic plan that includes security goals and	1714	7. Establishing agency cybersecurity incident response
objectives for cybersecurity, including the identification and	1715	teams and describing their responsibilities for responding to
mitigation of risk, proactive protections against threats,	1716	cybersecurity incidents, including breaches of personal
tactical risk detection, threat reporting, and response and	1717	information containing confidential or exempt data.
recovery protocols for a cyber incident.	1718	8. Recovering information and data in response to a
<del>(c)</del> Develop and publish for use by state agencies a	1719	cybersecurity incident. The recovery may include recommended
cybersecurity governance framework that, at a minimum, includes	1720	improvements to the agency processes, policies, or guidelines.
guidelines and processes for:	1721	9. Establishing a cybersecurity incident reporting process
1. Establishing asset management procedures to ensure that	1722	that includes procedures for notifying the department and the
an agency's information technology resources are identified and	1723	Department of Law Enforcement of cybersecurity incidents.
managed consistent with their relative importance to the	1724	a. The level of severity of the cybersecurity incident is
agency's business objectives.	1725	defined by the National Cyber Incident Response Plan of the
2. Using a standard risk assessment methodology that	1726	United States Department of Homeland Security as follows:
includes the identification of an agency's priorities,	1727	(I) Level 5 is an emergency-level incident within the
constraints, risk tolerances, and assumptions necessary to	1728	specified jurisdiction that poses an imminent threat to the
support operational risk decisions.	1729	provision of wide-scale critical infrastructure services;
3. Completing comprehensive risk assessments and	1730	national, state, or local government security; or the lives of
cybersecurity audits, which may be completed by a private sector	1731	the country's, state's, or local government's residents.
vendor, and submitting completed assessments and audits to the	1732	(II) Level 4 is a severe-level incident that is likely to
department.	1733	result in a significant impact in the affected jurisdiction to
4. Identifying protection procedures to manage the	1734	public health or safety; national, state, or local security;
protection of an agency's information, data, and information	1735	economic security; or civil liberties.
technology resources.	1736	(III) Level 3 is a high-level incident that is likely to
5. Establishing procedures for accessing information and	1737	result in a demonstrable impact in the affected jurisdiction to
data to ensure the confidentiality, integrity, and availability	1738	public health or safety; national, state, or local security;
of such information and data.	1739	economic security; civil liberties; or public confidence.
6. Detecting threats through proactive monitoring of	1740	(IV) Level 2 is a medium-level incident that may impact
Page 59 of 107		Page 60 of 107
CODING: Words stricken are deletions; words underlined are additions.		CODING: Words stricken are deletions; words underlined are additions.

	576-02447-25 20257026g		576-02447-25 2025702
1741	public health or safety; national, state, or local security;	1770	discovery of the ransomware incident. The report must contain
1742	economic security; civil liberties; or public confidence.	1771	the information required in sub-subparagraph b.
1743	(V) Level 1 is a low-level incident that is unlikely to	1772	(II) The state chief information security officer
1744	impact public health or safety; national, state, or local	1773	Cybersecurity Operations Center shall notify the President of
1745	security; economic security; civil liberties; or public	1774	the Senate and the Speaker of the House of Representatives of
1746	confidence.	1775	any severity level 3, 4, or 5 incident as soon as possible but
1747	b. The cybersecurity incident reporting process must	1776	no later than 12 hours after receiving a state agency's incide
1748	specify the information that must be reported by a state agency	1777	report. The notification must include a high-level description
1749	following a cybersecurity incident or ransomware incident,	1778	of the incident and the likely effects.
1750	which, at a minimum, must include the following:	1779	d. A state agency shall report a cybersecurity incident
1751	(I) A summary of the facts surrounding the cybersecurity	1780	determined by the state agency to be of severity level 1 or 2 $$
1752	incident or ransomware incident.	1781	the state chief information security officer Cybersecurity
753	(II) The date on which the state agency most recently	1782	Operations Center and the Cybercrime Office of the Department
754	backed up its data; the physical location of the backup, if the	1783	Law Enforcement as soon as possible, but no later than 96 hou
755	backup was affected; and if the backup was created using cloud	1784	after the discovery of the cybersecurity incident and no late
756	computing.	1785	than 72 hours after the discovery of the ransomware incident.
757	(III) The types of data compromised by the cybersecurity	1786	The report must contain the information required in sub-
758	incident or ransomware incident.	1787	subparagraph b.
759	(IV) The estimated fiscal impact of the cybersecurity	1788	e. The state chief information security officer
760	incident or ransomware incident.	1789	Cybersecurity Operations Center shall provide a consolidated
761	(V) In the case of a ransomware incident, the details of	1790	incident report on a quarterly basis to the President of the
762	the ransom demanded.	1791	Senate $\underline{ ext{and}}_{ au}$ the Speaker of the House of Representatives, and
763	c.(I) A state agency shall report all ransomware incidents	1792	Florida Cybersecurity Advisory Council. The report provided to
L764	and any cybersecurity incident determined by the state agency to	1793	the Florida Cybersecurity Advisory Council may not contain the
765	be of severity level 3, 4, or 5 to the state chief information	1794	name of any agency, network information, or system identifying
766	security officer Cybersecurity Operations Center and the	1795	information but must contain sufficient relevant information
767	Cybercrime Office of the Department of Law Enforcement as soon	1796	allow the Florida Cybersecurity Advisory Council to fulfill i
768	as possible but no later than 48 hours after discovery of the	1797	responsibilities as required in s. 282.319(9).
769	cybersecurity incident and no later than 12 hours after	1798	2.10. Incorporating information obtained through detect:
I	Page 61 of 107		Page 62 of 107
	CODING: Words stricken are deletions; words underlined are additic	s.	CODING: Words stricken are deletions; words underlined are addit

		_		
	576-02447-25 20257026pb			576-02447-25 20257026pb
1799	and response activities into the agency's cybersecurity incident		1828	led by the state chief information security officer, which must
1800	response plans.		1829	be primarily virtual and staffed with tactical detection and
1801	3.11. Developing agency strategic and operational		1830	incident response personnel. The Cybersecurity Operations Center
1802	cybersecurity plans required pursuant to this section.		1831	shall serve as a clearinghouse for threat information and
1803	4.12. Establishing the managerial, operational, and		1832	coordinate with the Department of Law Enforcement to support
1804	technical safeguards for protecting state government data and		1833	state agencies and their response to any confirmed or suspected
1805	information technology resources that align with the state		1834	cybersecurity incident.
1806	agency risk management strategy and that protect the		1835	(i) Lead an Emergency Support Function, ESF CYBER, under
1807	confidentiality, integrity, and availability of information and		1836	the state comprehensive emergency management plan as described
1808	data.		1837	in s. 252.35.
1809	13. Establishing procedures for procuring information		1838	(4) Each state agency head shall, at a minimum:
1810	technology commodities and services that require the commodity		1839	(b) In consultation with the department, through the
1811	or service to meet the National Institute of Standards and		1840	Florida Digital Service, and the Cybercrime Office of the
1812	Technology Cybersecurity Framework.		1841	Department of Law Enforcement, establish an agency cybersecurity
1813	5.14. Submitting after-action reports following a		1842	response team to respond to a cybersecurity incident. The agency
1814	cybersecurity incident or ransomware incident. Such guidelines		1843	cybersecurity response team shall convene upon notification of a
1815	and processes for submitting after-action reports must be		1844	cybersecurity incident and must immediately report all confirmed
1816	developed and published by December 1, 2022.		1845	or suspected incidents to the state chief information security
1817	(f) (g) Annually provide cybersecurity training to all state		1846	officer, or his or her designee, and comply with all applicable
1818	agency technology professionals and employees with access to		1847	guidelines and processes established pursuant to paragraph
1819	highly sensitive information which develops, assesses, and		1848	$\frac{(3)(b)}{(3)(c)}$ .
1820	documents competencies by role and skill level. The		1849	(c) Submit to the state chief information security officer
1821	cybersecurity training curriculum must include training on the		1850	$\frac{1}{10000000000000000000000000000000000$
1822	identification of each cybersecurity incident severity level		1851	operational cybersecurity plans developed pursuant to rules and
1823	referenced in sub-subparagraph (b)1.a. (c)9.a. The training may		1852	guidelines established by the state chief information security
1824	be provided in collaboration with the Cybercrime Office of the		1853	officer department, through the Florida Digital Service.
1825	Department of Law Enforcement, a private sector entity, or an		1854	1. The state agency strategic cybersecurity plan must cover
1826	institution of the State University System.		1855	a <u>2-year</u> <del>3 year</del> period and, at a minimum, define security goals,
1827	(h) Operate and maintain a Cybersecurity Operations Center		1856	intermediate objectives, and projected agency costs for the
I	Page 63 of 107			Page 64 of 107
	CODING: Words stricken are deletions; words <u>underlined</u> are additions.			CODING: Words stricken are deletions; words <u>underlined</u> are additions

	576-02447-25 20257026pb			
1857	strategic issues of agency information security policy, risk			
1858	management, security training, security incident response, and			
1859	disaster recovery. The plan must be based on the statewide			
1860	cybersecurity strategic plan created by the state chief			
1861	information security officer department and include performance			
1862	metrics that can be objectively measured to reflect the status			
1863	of the state agency's progress in meeting security goals and			
1864	objectives identified in the agency's strategic information			
1865	security plan.			
1866	2. The state agency operational cybersecurity plan must			
1867	include a set of measures that objectively assesses the			
1868	performance of the agency's cybersecurity program in accordance			
1869	with its risk management plan progress report that objectively			
1870	measures progress made towards the prior operational			
1871	cybersecurity plan and a project plan that includes activities,			
1872	timelines, and deliverables for security objectives that the			
1873	state agency will implement during the current fiscal year.			
1874	(d) Conduct, and update every $\frac{2}{2}$ 3 years, a comprehensive			
1875	risk assessment, which may be completed by a private sector			
1876	vendor, to determine the security threats to the data,			
1877	information, and information technology resources, including			
1878	mobile devices and print environments, of the agency. The risk			
1879	assessment must comply with the risk assessment methodology			
1880	developed by the state chief information security officer			
1881	department and is confidential and exempt from s. 119.07(1),			
1882	except that such information shall be available to the Auditor			
1883	General, the state chief information security officer $\frac{1}{2}$			
1884	Digital Service within the department, the Cybercrime Office of			
1885	the Department of Law Enforcement, and, for state agencies under			
	Page 65 of 107			
c	CODING: Words stricken are deletions; words <u>underlined</u> are additions.			

	576-02447-25 20257026pb
1886	the jurisdiction of the Governor, the Chief Inspector General.
1887	If a private sector vendor is used to complete a comprehensive
1888	risk assessment, it must attest to the validity of the risk
1889	assessment findings. The comprehensive risk assessment must
1890	include all of the following:
1891	1. The results of vulnerability and penetration tests on
1892	any Internet website or mobile application that processes any
1893	sensitive personal information or confidential information and a
1894	plan to address any vulnerability identified in the tests.
1895	2. A written acknowledgment that the executive director or
1896	the secretary of the agency, the chief financial officer of the
1897	agency, and each executive manager as designated by the state
1898	agency have been made aware of the risks revealed during the
1899	preparation of the agency's operations cybersecurity plan and
1900	the comprehensive risk assessment.
1901	(j) Develop a process for detecting, reporting, and
1902	responding to threats, breaches, or cybersecurity incidents
1903	which is consistent with the security rules, guidelines, and
1904	processes established by the department through the Florida
1905	Digital Service.
1906	1. All cybersecurity incidents and ransomware incidents
1907	must be reported by state agencies. Such reports must comply
1908	with the notification procedures and reporting timeframes
1909	established pursuant to paragraph $(3)$ (b) $(3)$ (c).
1910	2. For cybersecurity breaches, state agencies shall provide
1911	notice in accordance with s. 501.171.
1912	Section 19. Effective July 1, 2026, subsections (2), (3),
1913	(4), (7), and (10) of section 282.318, Florida Statutes, as
1914	amended by this act, are amended to read:
ļ	Page 66 of 107
	Tage of of it?

CODING: Words stricken are deletions; words underlined are additions.

	576-02447-25 20257026pb
1915	282.318 Cybersecurity
1916	(2) As used in this section, the term "state agency" has
1917	the same meaning as provided in s. 282.0041, except that the
1918	term includes the Department of Logal Affairs, the Department of
1919	Agriculture and Consumer Services, and the Department of
1920	Financial Services.
1921	(3) ASSET The department, acting through the Florida
1922	$rac{Digital Service_{r}}{Service_{r}}$ is the lead entity responsible for establishing
1923	enterprise technology and cybersecurity standards and processes
1924	for assessing state agency cybersecurity risks and determining
1925	appropriate security measures that comply with all national and
1926	state data compliance security standards. Such standards and
1927	processes must be consistent with generally accepted technology
1928	best practices, including the National Institute for Standards
1929	and Technology Cybersecurity Framework, for cybersecurity. $\underline{\texttt{ASSET}}$
1930	The department, acting through the Florida Digital Service,
1931	shall adopt rules that mitigate risks; safeguard state agency
1932	digital assets, data, information, and information technology
1933	resources to ensure availability, confidentiality, and
1934	integrity; and support a security governance framework. $\underline{ t ASSET}$
1935	The department, acting through the Florida Digital Service,
1936	shall also:
1937	(a) Designate an employee <del>of the Florida Digital Service</del> as
1938	the state chief information security officer. The state chief
1939	information security officer must have experience and expertise
1940	in security and risk management for communications and
1941	information technology resources. The state chief information
1942	security officer is responsible for the development $\underline{\mathrm{of}}$
1943	enterprise cybersecurity policy, standards, operation, and
'	Page 67 of 107

 $\textbf{CODING:} \text{ Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$ 

	576-02447-25 20257026pb
1944	security architecture oversight of cybersecurity for state
1945	technology systems. The state chief information security officer
1946	shall be notified of all confirmed or suspected incidents or
1947	threats of state agency information technology resources and
1948	must report such incidents or threats to the state chief
1949	information officer and the Governor.
1950	(b) Develop, and annually update by February 1, a statewide
1951	cybersecurity strategic plan that includes security goals and
1952	objectives for cybersecurity, including the identification and
1953	mitigation of risk, proactive protections against threats,
1954	tactical risk detection, threat reporting, and response and
1955	recovery protocols for a cyber incident.
1956	<u>(c) (b)</u> Develop and publish for use by state agencies a
1957	cybersecurity governance framework that, at a minimum, includes
1958	guidelines and processes for:
1959	1. Establishing asset management procedures to ensure that
1960	an agency's information technology resources are identified and
1961	managed consistently with their relative importance to the
1962	agency's business objectives.
1963	2. Using a standard risk assessment methodology that
1964	includes the identification of an agency's priorities,
1965	constraints, risk tolerances, and assumptions necessary to
1966	support operational risk decisions.
1967	3. Completing comprehensive risk assessments and
1968	cybersecurity audits, which may be completed by a private sector
1969	vendor, and submitting completed assessments and audits to the
1970	department.
1971	4. Identifying protection procedures to manage the
1972	protection of an agency's information, data, and information
I	

#### Page 68 of 107

CODING: Words stricken are deletions; words underlined are additions.

	576-02447-25 20257026pb		576-02447-25 20257026pb
1973	technology resources.	2002	(III) Level 3 is a high-level incident that is likely to
1974	5. Establishing procedures for accessing information and	2003	result in a demonstrable impact in the affected jurisdiction to
1975	data to ensure the confidentiality, integrity, and availability	2004	public health or safety; national, state, or local security;
1976	of such information and data.	2005	economic security; civil liberties; or public confidence.
1977	6. Detecting threats through proactive monitoring of	2006	(IV) Level 2 is a medium-level incident that may impact
1978	events, continuous security monitoring, and defined detection	2007	public health or safety; national, state, or local security;
1979	processes.	2008	economic security; civil liberties; or public confidence.
1980	7. Establishing agency cybersecurity incident response	2009	(V) Level 1 is a low-level incident that is unlikely to
1981	teams and describing their responsibilities for responding to	2010	impact public health or safety; national, state, or local
1982	cybersecurity incidents, including breaches of personal	2011	security; economic security; civil liberties; or public
1983	information containing confidential or exempt data.	2012	confidence.
1984	8. Recovering information and data in response to a	2013	b. The cybersecurity incident reporting process must
1985	cybersecurity incident. The recovery may include recommended	2014	specify the information that must be reported by a state agency
1986	improvements to the agency processes, policies, or guidelines.	2015	following a cybersecurity incident or ransomware incident,
1987	9. Establishing a cybersecurity incident reporting process	2016	which, at a minimum, must include the following:
1988	that includes procedures for notifying $\underline{\text{ASSET}}$ the department and	2017	(I) A summary of the facts surrounding the cybersecurity
1989	the Department of Law Enforcement of cybersecurity incidents.	2018	incident or ransomware incident.
1990	a. The level of severity of the cybersecurity incident is	2019	(II) The date on which the state agency most recently
1991	defined by the National Cyber Incident Response Plan of the	2020	backed up its data; the physical location of the backup, if the
1992	United States Department of Homeland Security as follows:	2021	backup was affected; and if the backup was created using cloud
1993	(I) Level 5 is an emergency-level incident within the	2022	computing.
1994	specified jurisdiction that poses an imminent threat to the	2023	(III) The types of data compromised by the cybersecurity
1995	provision of wide-scale critical infrastructure services;	2024	incident or ransomware incident.
1996	national, state, or local government security; or the lives of	2025	(IV) The estimated fiscal impact of the cybersecurity
1997	the country's, state's, or local government's residents.	2026	incident or ransomware incident.
1998	(II) Level 4 is a severe-level incident that is likely to	2027	(V) In the case of a ransomware incident, the details of
1999	result in a significant impact in the affected jurisdiction to	2028	the ransom demanded.
2000	public health or safety; national, state, or local security;	2029	c.(I) A state agency shall report all ransomware incidents
2001	economic security; or civil liberties.	2030	and any cybersecurity incident determined by the state agency to
	Page 69 of 107		Page 70 of 107
c	CODING: Words stricken are deletions; words underlined are additions.		CODING: Words stricken are deletions; words underlined are additions.
	· · · · · · · · · · · · · · · · · · ·		· · · · · · · · · · · · · · · · · · ·

	576-02447-25 20257026pb			576-02447-25 20257026pl	b
31	be of severity level 3, 4, or 5 to the state chief information		2060	11.3. Developing agency strategic and operational	
32	security officer and the Cybercrime Office of the Department of		2061	cybersecurity plans required pursuant to this section.	
33	Law Enforcement as soon as possible but no later than 48 hours		2062	12.4. Establishing the managerial, operational, and	
34	after discovery of the cybersecurity incident and no later than		2063	technical safeguards for protecting state government data and	
35	12 hours after discovery of the ransomware incident. The report		2064	information technology resources that align with the state	
36	must contain the information required in sub-subparagraph b.		2065	agency risk management strategy and that protect the	
37	(II) The state chief information security officer shall		2066	confidentiality, integrity, and availability of information and	
38	notify the President of the Senate and the Speaker of the House		2067	data.	
39	of Representatives of any severity level 3, 4, or 5 incident as		2068	13. In coordination with the state chief information	
10	soon as possible but no later than 12 hours after receiving a		2069	technology procurement officer, establishing procedures for	
11	state agency's incident report. The notification must include a		2070	procuring information technology commodities and services that	
12	high-level description of the incident and the likely effects.		2071	require the commodity or service to meet the National Institute	
13	d. A state agency shall report a cybersecurity incident		2072	of Standards and Technology Cybersecurity Framework.	
14	determined by the state agency to be of severity level 1 or 2 to		2073	<u>14.5.</u> Submitting after-action reports following a	
15	the state chief information security officer and the Cybercrime		2074	cybersecurity incident or ransomware incident. Such guidelines	
16	Office of the Department of Law Enforcement as soon as possible,		2075	and processes for submitting after-action reports must be	
17	but no later than 96 hours after the discovery of the		2076	developed and published by <u>July 1, 2027</u> December 1, 2022.	
18	cybersecurity incident and no later than 72 hours after the		2077	(d) (c) Assist state agencies in complying with this	
19	discovery of the ransomware incident. The report must contain		2078	section.	
50	the information required in sub-subparagraph b.		2079	(e) (d) In collaboration with the Cybercrime Office of the	
51	e. The state chief information security officer shall		2080	Department of Law Enforcement and through the state chief	
52	provide a consolidated incident report on a quarterly basis to		2081	information security officer and the Division of Enterprise	
53	the Executive office of the Governor, the Commissioner of		2082	Information Technology Workforce Development, annually provide	
54	Agriculture, the Chief Financial Officer, the Attorney General,		2083	training for state agency information security managers and	
55	the President of the Senate, and the Speaker of the House of		2084	computer security incident response team members that contains	
56	Representatives.		2085	training on cybersecurity, including cybersecurity threats,	
57	<u>10.2</u> . Incorporating information obtained through detection		2086	trends, and best practices.	
58	and response activities into the agency's cybersecurity incident		2087	(f) (e) Annually review the strategic and operational	
59	response plans.		2088	cybersecurity plans of state agencies.	
	Page 71 of 107		,	Page 72 of 107	
c	<b>ODING:</b> Words stricken are deletions; words underlined are additions.		c	CODING: Words stricken are deletions; words underlined are addition	ns.
	· · · · · · · · · · · · · · · · · · ·			· · · · · · · · · · · · · · · · · · ·	

	576-02447-25 20257026pb		576-02447-25 20257026pb
2089	(g) (f) Annually provide cybersecurity training through the	211	8 (c) Submit to state chief information security officer
2090	state chief information security officer and the Division of	211	9 annually by July 31 the state agency's strategic and operational
2091	Enterprise Information Technology Workforce Development to all	212	0 cybersecurity plans developed pursuant to rules and guidelines
2092	state agency technology professionals and employees with access	212	1 established by the state chief information security officer.
2093	to highly sensitive information which develops, assesses, and	212	2 1. The state agency strategic cybersecurity plan must cover
2094	documents competencies by role and skill level. The	212	3 a 2-year period and, at a minimum, define security goals,
2095	cybersecurity training curriculum must include training on the	212	4 intermediate objectives, and projected agency costs for the
2096	identification of each cybersecurity incident severity level	212	5 strategic issues of agency information security policy, risk
2097	referenced in sub-subparagraph (c)9.a. (b)1.a. The training may	212	6 management, security training, security incident response, and
2098	be provided in collaboration with the Cybercrime Office of the	212	7 disaster recovery. The plan must be based on the statewide
2099	Department of Law Enforcement, a private sector entity, or an	212	8 cybersecurity strategic plan created by the state chief
2100	institution of the State University System.	212	9 information security officer and include performance metrics
2101	(4) Each state agency head shall, at a minimum:	213	0 that can be objectively measured to reflect the status of the
2102	(a) Designate an information security manager to administer	213	1 state agency's progress in meeting security goals and objectives
2103	the cybersecurity program of the state agency. This designation	213	2 identified in the agency's strategic information security plan.
2104	must be provided annually in writing to ASSET the department by	213	3 2. The state agency operational cybersecurity plan must
2105	January 1. A state agency's information security manager, for	213	4 include a set of measures that objectively assess the
2106	purposes of these information security duties, shall report	213	5 performance of the agency's cybersecurity program in accordance
2107	directly to the agency head.	213	6 with its risk management plan.
2108	(b) In consultation with the state chief information	213	7 (d) Conduct, and update every 2 years, a comprehensive risk
2109	security officer department, through the Florida Digital	213	8 assessment, which may be completed by a private sector vendor,
2110	Service, and the Cybercrime Office of the Department of Law	213	9 to determine the security threats to the data, information, and
2111	Enforcement, establish an agency cybersecurity response team to	214	0 information technology resources, including mobile devices and
2112	respond to a cybersecurity incident. The agency cybersecurity	214	1 print environments, of the agency. The risk assessment must
2113	response team shall convene upon notification of a cybersecurity	214	2 comply with the risk assessment methodology developed by the
2114	incident and must immediately report all confirmed or suspected	214	3 state chief information security officer and is confidential and
2115	incidents to the state chief information security officer, or	214	4 exempt from s. 119.07(1), except that such information shall be
2116	his or her designee, and comply with all applicable guidelines	214	5 available to the Auditor General, the state chief information
2117	and processes established pursuant to paragraph $(3)(c)$ $(3)(b)$ .	214	6 security officer, the Cybercrime Office of the Department of Law
	Page 73 of 107		Page 74 of 107
c	ODING: Words stricken are deletions; words underlined are additions.		CODING: Words stricken are deletions; words underlined are additions.

2176

2177

2178

2179

2180

2181

2182

2183

2184

2185

2186

(PROPOSED BILL) SPB 7026

20257026pb

	576-02447-25 20257026pt
2147	Enforcement, and, for state agencies under the jurisdiction of
2148	the Governor, the Chief Inspector General. If a private sector
2149	vendor is used to complete a comprehensive risk assessment, it
2150	must attest to the validity of the risk assessment findings. The
2151	comprehensive risk assessment must include all of the following:
2152	1. The results of vulnerability and penetration tests on
2153	any Internet website or mobile application that processes any
2154	sensitive personal information or confidential information and a
2155	plan to address any vulnerability identified in the tests.
2156	2. A written acknowledgment that the executive director or
2157	secretary of the agency, the chief financial officer of the
2158	agency, and each executive manager as designated by the state
2159	agency have been made aware of the risks revealed during the
2160	preparation of the agency's operational cybersecurity plan and
2161	the comprehensive risk assessment.
2162	(e) Develop, and periodically update, written internal
2163	policies and procedures, which include procedures for reporting
2164	cybersecurity incidents and breaches to the Cybercrime Office of
2165	the Department of Law Enforcement and the state chief
2166	information security officer Florida Digital Service within the
2167	department. Such policies and procedures must be consistent with
2168	the rules, guidelines, and processes established by $\underline{\text{ASSET}}$ the
2169	$\frac{department}{department}$ to ensure the security of the data, information, and
2170	information technology resources of the agency. The internal
2171	policies and procedures that, if disclosed, could facilitate the
2172	unauthorized modification, disclosure, or destruction of data or
2173	information technology resources are confidential information
2174	and exempt from s. 119.07(1), except that such information shall
2175	be available to the Auditor General, the Cybercrime Office of
	Page 75 of 107

CODING: Words stricken are deletions; words underlined are additions.

576-02447-25 20257026pl
the Department of Law Enforcement, the state chief information
security officer the Florida Digital Service within the
department, and, for state agencies under the jurisdiction of
the Governor, the Chief Inspector General.
(f) Implement managerial, operational, and technical
safeguards and risk assessment remediation plans recommended by
ASSET the department to address identified risks to the data,
information, and information technology resources of the agency.
The state chief information security officer department, through
the Florida Digital Service, shall track implementation by state
agencies upon development of such remediation plans in

- 2187 coordination with agency inspectors general.
- (g) Ensure that periodic internal audits and evaluations of 2188
- 2189 the agency's cybersecurity program for the data, information,
- 2190 and information technology resources of the agency are
- 2191 conducted. The results of such audits and evaluations are
- confidential information and exempt from s. 119.07(1), except 2192
- 2193 that such information shall be available to the Auditor General,
- 2194 the Cybercrime Office of the Department of Law Enforcement, the
- 2195 state chief information security officer Florida Digital Service
- 2196 within the department, and, for agencies under the jurisdiction
- 2197 of the Governor, the Chief Inspector General.
- 2198 (h) Ensure that the cybersecurity requirements in the
- 2199 written specifications for the solicitation, contracts, and
- service-level agreement of information technology and 2200
- 2201 information technology resources and services meet or exceed the
- 2202 applicable state and federal laws, regulations, and standards
- 2203 for cybersecurity, including the National Institute of Standards
- and Technology Cybersecurity Framework. Service-level agreements 2204

#### Page 76 of 107

CODING: Words stricken are deletions; words underlined are additions.

	576-02447-25 20257026pb	576-02447-25 20257026p
2205	must identify service provider and state agency responsibilities	2234 (7) The portions of records made confidential and exempt in
2206	for privacy and security, protection of government data,	2235 subsections (5) and (6) shall be available to the Auditor
2207	personnel background screening, and security deliverables with	2236 General, the Cybercrime Office of the Department of Law
2208	associated frequencies.	2237 Enforcement, the state chief information security officer, the
2209	(i) Provide cybersecurity awareness training to all state	2238 Legislature Florida Digital Service within the department, and,
2210	agency employees within 30 days after commencing employment, and	2239 for agencies under the jurisdiction of the Governor, the Chief
211	annually thereafter, concerning cybersecurity risks and the	2240 Inspector General. Such portions of records may be made
212	responsibility of employees to comply with policies, standards,	2241 available to a local government, another state agency, or a
2213	guidelines, and operating procedures adopted by the state agency	2242 federal agency for cybersecurity purposes or in furtherance of
2214	to reduce those risks. The training may be provided in	2243 the state agency's official duties.
2215	collaboration with the Cybercrime Office of the Department of	2244 (10) ASSET The department shall adopt rules relating to
2216	Law Enforcement, a private sector entity, or an institution of	2245 cybersecurity and to administer this section.
2217	the State University System.	2246 Section 20. Section 282.3185, Florida Statutes, is amended
218	(j) Develop a process for detecting, reporting, and	2247 to read:
2219	responding to threats, breaches, or cybersecurity incidents	2248 282.3185 Local government cybersecurity
2220	which is consistent with the security rules, guidelines, and	2249 (1) SHORT TITLEThis section may be cited as the "Local
2221	processes established by $\underline{\text{ASSET}}$ the department through the <u>state</u>	2250 Government Cybersecurity Act."
2222	chief information security officer Florida Digital Service.	2251 (2) DEFINITIONAs used in this section, the term "local
2223	1. All cybersecurity incidents and ransomware incidents	2252 government" means any county or municipality.
224	must be reported by state agencies. Such reports must comply	2253 (3) CYBERSECURITY TRAINING
2225	with the notification procedures and reporting timeframes	2254 (a) The <u>state chief information security officer</u> <del>Florida</del>
2226	established pursuant to paragraph $(3)(c)$ $(3)(b)$ .	2255 <del>Digital Service</del> shall:
2227	2. For cybersecurity breaches, state agencies shall provide	2256 1. Develop a basic cybersecurity training curriculum for
2228	notice in accordance with s. 501.171.	2257 local government employees. All local government employees with
2229	(k) Submit to the state chief information security officer	2258 access to the local government's network must complete the basic
2230	Florida Digital Service, within 1 week after the remediation of	2259 cybersecurity training within 30 days after commencing
231	a cybersecurity incident or ransomware incident, an after-action	2260 employment and annually thereafter.
2232	report that summarizes the incident, the incident's resolution,	2261 2. Develop an advanced cybersecurity training curriculum
2233	and any insights gained as a result of the incident.	2262 for local governments which is consistent with the cybersecurity
I	Page 77 of 107	Page 78 of 107
	CODING: Words stricken are deletions; words underlined are additions	CODING: Words stricken are deletions; words underlined are additio
	and and a service are accession, works <u>underfined</u> are addression	

	576-02447-25 20257026pb		576-02447-25 20257026pb
2263	training required under <u>s. 282.318(3)(f)</u>	2292	information security officer Florida Digital Service of its
2264	local government technology professionals and employees with	2293	compliance with this subsection as soon as possible.
2265	access to highly sensitive information must complete the	2294	(5) INCIDENT NOTIFICATION
2266	advanced cybersecurity training within 30 days after commencing	2295	(a) A local government shall provide notification of a
2267	employment and annually thereafter.	2296	cybersecurity incident or ransomware incident to the state chief
2268	(b) The state chief information security officer Florida	2297	information security officer Cybersecurity Operations Center,
2269	Digital Service may provide the cybersecurity training required	2298	$\underline{\text{the}}$ Cybercrime Office of the Department of Law Enforcement, and
2270	by this subsection in collaboration with the Cybercrime Office	2299	$\underline{the}$ sheriff who has jurisdiction over the local government in
2271	of the Department of Law Enforcement, a private sector entity,	2300	accordance with paragraph (b). The notification must include, at
2272	or an institution of the State University System.	2301	a minimum, the following information:
2273	(4) CYBERSECURITY STANDARDS	2302	1. A summary of the facts surrounding the cybersecurity
2274	(a) Each local government shall adopt cybersecurity	2303	incident or ransomware incident.
2275	standards that safeguard its data, information technology, and	2304	2. The date on which the local government most recently
2276	information technology resources to ensure availability,	2305	backed up its data; the physical location of the backup, if the
2277	confidentiality, and integrity. The cybersecurity standards must	2306	backup was affected; and if the backup was created using cloud
2278	be consistent with generally accepted best practices for	2307	computing.
2279	cybersecurity, including the National Institute of Standards and	2308	3. The types of data compromised by the cybersecurity
2280	Technology Cybersecurity Framework.	2309	incident or ransomware incident.
2281	(b) Each county with a population of 75,000 or more must	2310	4. The estimated fiscal impact of the cybersecurity
2282	adopt the cybersecurity standards required by this subsection by	2311	incident or ransomware incident.
2283	January 1, 2024. Each county with a population of less than	2312	5. In the case of a ransomware incident, the details of the
2284	75,000 must adopt the cybersecurity standards required by this	2313	ransom demanded.
2285	subsection by January 1, 2025.	2314	6. A statement requesting or declining assistance from $\frac{1}{100}$
2286	(c) Each municipality with a population of 25,000 or more	2315	Cybersecurity Operations Center, the Cybercrime Office of the
2287	must adopt the cybersecurity standards required by this	2316	Department of Law Enforcement $_{\mathcal{T}}$ or the sheriff who has
2288	subsection by January 1, 2024. Each municipality with a	2317	jurisdiction over the local government.
2289	population of less than 25,000 must adopt the cybersecurity	2318	(b)1. A local government shall report all ransomware
2290	standards required by this subsection by January 1, 2025.	2319	incidents and any cybersecurity incident determined by the local
2291	(d) Each local government shall notify the state chief	2320	government to be of severity level 3, 4, or 5 as provided in $\underline{s.}$
	Page 79 of 107		Page 80 of 107
	CODING: Words stricken are deletions; words <u>underlined</u> are additions.		CODING: Words stricken are deletions; words underlined are addition

	576-02447-25 20257026pb		576-02447-25 20257026pb
2321	282.318(3)(b) <del>s. 282.318(3)(c)</del> to the state chief information	235	a quarterly basis to the Governor, the Commissioner of
2322	security officer <del>Cybersecurity Operations Center</del> , the Cybercrime	235	Agriculture, the Chief Financial Officer, the Attorney General,
2323	Office of the Department of Law Enforcement, and the sheriff who	235:	2 the President of the Senate, and the Speaker of the House of
2324	has jurisdiction over the local government as soon as possible	235	Representatives <del>, and the Florida Cybersecurity Advisory Council.</del>
2325	but no later than $\underline{12}$ 48 hours after discovery of the	235	4 The report provided to the Florida Cybersecurity Advisory
2326	cybersecurity incident and no later than $\underline{6}$ $\underline{12}$ hours after	235	Council may not contain the name of any local government,
2327	discovery of the ransomware incident. The report must contain	235	network information, or system identifying information but must
2328	the information required in paragraph (a).	235	contain sufficient relevant information to allow the Florida
2329	2. The state chief information security officer	235	Cybersecurity Advisory Council to fulfill its responsibilities
2330	Cybersecurity Operations Center shall notify the state chief	235	9 as required in s. 282.319(9).
2331	information officer, the Governor, the Commissioner of	236	0 (6) AFTER-ACTION REPORTA local government must submit to
2332	Agriculture, the Chief Financial Officer, the Attorney General,	236	1 the state chief information security officer Florida Digital
2333	the President of the Senate, and the Speaker of the House of	236	2 Service, within 1 week after the remediation of a cybersecurity
2334	Representatives of any severity level 3, 4, or 5 incident as	236	3 incident or ransomware incident, an after-action report that
2335	soon as possible but no later than 12 hours after receiving a	236	4 summarizes the incident, the incident's resolution, and any
2336	local government's incident report. The notification must	236	insights gained as a result of the incident. By December 1, $\underline{2027}$
2337	include a high-level description of the incident and the likely	236	6 <del>2022</del> , the state chief information security officer Florida
2338	effects.	236	7 Digital Service shall establish guidelines and processes for
2339	(c) A local government may report a cybersecurity incident	236	8 submitting an after-action report.
2340	determined by the local government to be of severity level 1 or	236	9 Section 21. Effective July 1, 2026, paragraph (a) of
2341	2 as provided in <u>s. 282.318(3)(b)</u> <del>s. 282.318(3)(c)</del> to the <u>state</u>	237	0 subsection (3) and paragraphs (b) and (c) of subsection (5) of
2342	chief information security officer Cybersecurity Operations	237	1 section 282.3185, Florida Statutes, as amended by this act, are
2343	Center, the Cybercrime Office of the Department of Law	237	2 amended to read:
2344	Enforcement, and the sheriff who has jurisdiction over the local	237	3 282.3185 Local government cybersecurity
2345	government. The report shall contain the information required in	237	4 (3) CYBERSECURITY TRAINING
2346	paragraph (a).	237	5 (a) The state chief information security officer shall:
2347	(d) The state chief information security officer	237	6 1. Develop a basic cybersecurity training curriculum for
2348	Cybersecurity Operations Center shall provide a consolidated	237	7 local government employees. All local government employees with
2349	incident report by the 30th day after the end of each quarter on	237	access to the local government's network must complete the basic
	Page 81 of 107		Page 82 of 107
	CODING: Words stricken are deletions; words underlined are additions.		CODING: Words stricken are deletions; words underlined are additions.

576-02447-25 20257026pb 2379 cybersecurity training within 30 days after commencing 2380 employment and annually thereafter. 2381 2. Develop an advanced cybersecurity training curriculum 2382 for local governments which is consistent with the cybersecurity training required under s. 282.318(3)(g) <del>s. 282.318(3)(f)</del>. All 2383 2384 local government technology professionals and employees with 2385 access to highly sensitive information must complete the 2386 advanced cybersecurity training within 30 days after commencing 2387 employment and annually thereafter. 2388 (5) INCIDENT NOTIFICATION.-2389 (b)1. A local government shall report all ransomware incidents and any cybersecurity incident determined by the local 2390 2391 government to be of severity level 3, 4, or 5 as provided in s. 2392 282.318(3)(c) s. 282.318(3)(b) to the state chief information 2393 security officer, the Cybercrime Office of the Department of Law 2394 Enforcement, and the sheriff who has jurisdiction over the local 2395 government as soon as possible but no later than 12 hours after 2396 discovery of the cybersecurity incident and no later than 6 2397 hours after discovery of the ransomware incident. The report 2398 must contain the information required in paragraph (a). 2399 2. The state chief information security officer shall 2400 notify the state chief information officer, the Governor, the 2401 Commission of Agriculture, the Chief Financial Officer, the 2402 Attorney General, the President of the Senate and the Speaker of 2403 the House of Representatives of any severity level 3, 4, or 5 2404 incident as soon as possible but no later than 12 hours after 2405 receiving a local government's incident report. The notification 2406 must include a high-level description of the incident and the 2407 likely effects. Page 83 of 107

CODING: Words stricken are deletions; words underlined are additions.

	576-02447-25 20257026pb
2408	(c) A local government may report a cybersecurity incident
2409	determined by the local government to be of severity level 1 or
2410	2 as provided in s. 282.318(3)(c) <del>s. 282.318(3)(b)</del> to the state
2411	chief information security officer, the Cybercrime Office of the
2412	Department of Law Enforcement, and the sheriff who has
2413	jurisdiction over the local government. The report shall contain
2414	the information required in paragraph (a).
2415	Section 22. Section 282.319, Florida Statutes, is repealed.
2416	Section 23. (1) POSITIONS
2417	(a) The following positions are established within the
2418	Agency for State Systems and Enterprise Technology:
2419	1. Chief operations officer.
2420	2. Chief information officer.
2421	(b) Effective July 1, 2026, the following positions are
2422	established within the Agency for State Systems and Enterprise
2423	Technology, all of whom shall be appointed by the executive
2424	director:
2425	1. Deputy executive director, who shall serve as the state
2426	chief information architect, and the following:
2427	a. A minimum of six lead technology coordinators. At least
2428	one coordinator shall be assigned to each of the following major
2429	program areas: health and human services, education, government
2430	operations, criminal and civil justice, agriculture and natural
2431	resources, and transportation and economic development.
2432	b. A minimum of six assistant technology coordinators. At
2433	least one coordinator shall be assigned to each of the following
2434	major program areas: health and human services, education,
2435	government operations, criminal and civil justice, agriculture
2436	and natural resources, and transportation and economic
,	Page 84 of 107

CODING: Words stricken are deletions; words underlined are additions.

	576-02447-25 20257026pb
2437	development.
2438	2. State chief information security officer and six lead
2439	security consultants. One consultant shall be assigned to each
2440	of the following major program areas: health and human services,
2441	education, government operations, criminal and civil justice,
2442	agriculture and natural resources, and transportation and
2443	economic development.
2444	3. State chief data officer and the following:
2445	a. A minimum of three data specialists with at least one
2446	specialist dedicated to each of the following areas of data
2447	expertise:
2448	(I) Personally identifiable information.
2449	(II) Protected health information.
2450	(III) Criminal justice information services.
2451	b. A minimum of six data security consultants. At least one
2452	consultant shall be assigned to each of the following major
2453	program areas: health and human services, education, government
2454	operations, criminal and civil justice, agriculture and natural
2455	resources, and transportation and economic development.
2456	4. State chief information technology procurement officer
2457	and a minimum of six lead information technology procurement
2458	consultants. At least one coordinator shall be assigned to each
2459	of the following major program areas: health and human services,
2460	education, government operations, criminal and civil justice,
2461	agriculture and natural resources, and transportation and
2462	economic development.
2463	5. State chief technology officer and the following:
2464	a. A minimum of 42 information technology business analyst
2465	consultants that shall be assigned to major program areas as
'	Page 85 of 107

 $\textbf{CODING:} \text{ Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$ 

2466	576-02447-25 20257026pb
2100	follows:
2467	(I) At least 11 consultants shall be assigned to health and
2468	human services and dedicated to state agencies at a minimum as
2469	follows:
2470	(A) Two dedicated to the Department of Health.
2471	(B) Four dedicated to the Agency for Health Care
2472	Administration.
2473	(C) Three dedicated to the Department of Children and
2474	Families.
2475	(D) Two dedicated to the remaining health and human
2476	services state agencies.
2477	(II) At least four consultants shall be assigned to
2478	education.
2479	(III) At least eight consultants shall be assigned to
2480	government operations and dedicated to state agencies at a
2481	minimum as follows:
2482	(A) Two dedicated to the Department of Financial Services.
2483	(B) One dedicated to the Department of Business and
2484	Professional Regulation.
2485	(C) Two dedicated to the Department of Management Services.
2486	(D) Three dedicated to the remaining government operations
2487	state agencies.
2488	(IV) At least six consultants shall be assigned to criminal
2489	and civil justice and dedicated to state agencies at a minimum
2490	as follows:
2491	(A) One dedicated to the Department of Law Enforcement.
2492	(B) Two dedicated to the Department of Corrections.
2493	(C) One dedicated to the Department of Juvenile Justice.
2494	(D) One dedicated to the Department of Legal Affairs.
I	
	Page 86 of 107

 $\textbf{CODING:} \text{ Words } \frac{\texttt{stricken}}{\texttt{are deletions; words } \underline{\texttt{underlined}} \text{ are additions.} \\$ 

	576-02447-25 20257026pb
2495	(E) One dedicated to the remaining criminal and civil
2496	justice state agencies.
2497	(V) At least four consultants shall be assigned to
2498	agriculture and natural resources and dedicated to state
2499	agencies at a minimum as follows:
2500	(A) One dedicated the Department of Agriculture and
2501	Consumer Services.
2502	(B) One dedicated to the Department of Environmental
2503	Protection.
2504	(C) One dedicated to the Fish and Wildlife Conservation
2505	Commission.
2506	(D) One dedicated to the remaining agriculture and natural
2507	resources state agencies.
2508	(VI) At least nine consultants shall be assigned to
2509	transportation and economic development and dedicated to state
2510	agencies at a minimum as follows:
2511	(A) Two dedicated to the Department of Transportation.
2512	(B) Two dedicated to the Department of State.
2513	(C) One dedicated to the Department of Highway Safety and
2514	Motor Vehicles.
2515	(D) Two dedicated to the Department of Commerce.
2516	(E) One dedicated to the Division of Emergency Management.
2517	(F) One dedicated to the remaining transportation and
2518	economic development state agencies.
2519	b. A minimum of six information technology project
2520	management professional consultants. At least one consultant
2521	shall be assigned to each of the following major program areas:
2522	health and human services, education, government operations,
2523	criminal and civil justice, agriculture and natural resources,
I	Page 87 of 107

 $\textbf{CODING:} \text{ Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$ 

	576-02447-25 20257026pb
2524	and transportation and economic development.
2525	c. A minimum of six information technology contract
2526	management consultants. At least one consultant shall be
2527	assigned to each of the following major program areas: health
2528	and human services, education, government operations, criminal
2529	and civil justice, agriculture and natural resources, and
2530	transportation and economic development.
2531	d. A minimum of six information technology quality
2532	assurance consultants. At least one consultant shall be assigned
2533	to each of the following major program areas: health and human
2534	services, education, government operations, criminal and civil
2535	justice, agriculture and natural resources, and transportation
2536	and economic development.
2537	(2) BUREAUS
2538	(a) The Division of Enterprise Information Technology
2539	Services shall include:
2540	1. The Bureau of Enterprise Information Technology
2541	Operations, responsible for assessing state agency information
2542	technology needs and risks as established under s. 282.006,
2543	Florida Statutes.
2544	2. The Bureau of Enterprise Information Technology Quality
2545	Assurance, responsible for activities established under s.
2546	282.006, Florida Statutes.
2547	3. The Bureau of Enterprise Information Technology Project
2548	Management, responsible for project management oversight and
2549	activities established under s. 282.006, Florida Statutes.
2550	4. The Bureau of Enterprise Information Technology Contract
2551	Management, responsible for contract management oversight and
2552	activities established under s. 282.006, Florida Statutes.
	Page 88 of 107

 $\textbf{CODING:} \text{ Words } \frac{\texttt{stricken}}{\texttt{are deletions; words } \underline{\texttt{underlined}} \text{ are additions.} \\$ 

	576-02447-25 20257026pb
2553	(b) The Division of Enterprise Information Technology
2554	Purchasing shall include:
2555	1. The Bureau of Enterprise Information Technology
2556	Procurement Services, responsible for procurement activities
2557	established under s. 282.006, Florida Statutes.
2558	2. The Bureau of Enterprise Information Technology
2559	Procurement Policy and Oversight, responsible for activities
2560	established under s. 282.006, Florida Statutes.
2561	(3) WORKGROUP
2562	(a) The chief information officer policy workgroup shall be
2563	composed of all state agency chief information officers.
2564	(b) The purpose of the workgroup is to provide the
2565	Legislature with input and feedback regarding the structure,
2566	budget, and governance of the Agency for State Systems and
2567	Enterprise Technology.
2568	(c) The chair of the workgroup shall be the interim state
2569	chief information officer.
2570	(d) The voting members of the workgroup shall include the
2571	chair of the workgroup and the chief information officers from
2572	the Department of Financial Services, the Department of
2573	Agriculture and Consumer Services, and the Department of Legal
2574	Affairs.
2575	(e) The chair of the workgroup shall submit a report to the
2576	Governor, the Commissioner of Agriculture, the Chief Financial
2577	Officer, the Attorney General, the President of the Senate, and
2578	the Speaker of the House of Representatives which includes
2579	recommendations and justifications for changes by December 1,
2580	2025. The final report must be voted on and accepted by a
2581	unanimous vote of the voting members of the workgroup.
I	Page 89 of 107

CODING: Words stricken are deletions; words underlined are additions.

	576-02447-25 20257026pb
2582	(f) The workgroup shall expire after submission of the
2583	report required in paragraph (e).
2584	Section 24. Section 282.201, Florida Statutes, is amended
2585	to read:
2586	282.201 State data centerThe state data center is
2587	established within the Northwest Regional Data Center pursuant
2588	to s. 282.2011 the department. The provision of data center
2589	services must comply with applicable state and federal laws,
2590	regulations, and policies, including all applicable security,
2591	privacy, and auditing requirements. The department shall appoint
2592	a director of the state data center who has experience in
2593	leading data center facilities and has expertise in cloud-
2594	computing management.
2595	(1) STATE DATA CENTER DUTIES. The state data center shall:
2596	(a) Offer, develop, and support the services and
2597	applications defined in service-level agreements executed with
2598	its customer entities.
2599	(b) Maintain performance of the state data center by
2600	ensuring proper data backup; data backup recovery; disaster
2601	recovery; and appropriate security, power, cooling, fire
2602	suppression, and capacity.
2603	(c) Develop and implement business continuity and disaster
2604	recovery plans, and annually conduct a live exercise of each
2605	<del>plan.</del>
2606	(d) Enter into a service-level agreement with each customer
2607	entity to provide the required type and level of service or
2608	services. If a customer entity fails to execute an agreement
2609	within 60 days after commencement of a service, the state data
2610	center may cease service. A service-level agreement may not have
	Page 90 of 107
0	CODING: Words stricken are deletions; words <u>underlined</u> are additions.

	576-02447-25 20257026pb		576-02447-25 20	257026pb
2611	a term exceeding 3 years and at a minimum must:	2640	Administrative Hearings pursuant to s. 120.573.	
2612	1. Identify the parties and their roles, duties, and	2641	(c) For purposes of chapter 273, be the custodian o	£
2613	responsibilities under the agreement.	2642	resources and equipment located in and operated, supporte	d, and
2614	2. State the duration of the contract term and specify the	2643	managed by the state data center.	
2615	conditions for renewal.	2644	(f)—Assume administrative access rights to resources	<del>s and</del>
2616	3. Identify the scope of work.	2645	equipment, including servers, network components, and oth	er
2617	4. Identify the products or services to be delivered with	2646	devices, consolidated into the state data center.	
2618	sufficient specificity to permit an external financial or	2647	1. Upon consolidation, a state agency shall relingu	ish
2619	performance audit.	2648	administrative rights to consolidated resources and equip	ment.
2620	5. Establish the services to be provided, the business	2649	State agencies required to comply with federal and state	
2621	standards that must be met for each service, the cost of each	2650	criminal justice information security rules and policies	shall
2622	service by agency application, and the metrics and processes by	2651	retain administrative access rights sufficient to comply-	with
2623	which the business standards for each service are to be	2652	2 the management control provisions of those rules and poli	<del>cies;</del>
2624	objectively measured and reported.	2653	however, the state data center shall have the appropriate	type
2625	6. Provide a timely billing methodology to recover the	2654	l or level of rights to allow the center to comply with its	duties
2626	costs of services provided to the customer entity pursuant to s.	2655	pursuant to this section. The Department of Law Enforceme	nt
2627	<del>215.422.</del>	2656	5 shall serve as the arbiter of disputes pertaining to the	
2628	7. Provide a procedure for modifying the service-level	2657	appropriate type and level of administrative access right	s
2629	agreement based on changes in the type, level, and cost of a	2658	pertaining to the provision of management control in acco	rdance
2630	service.	2659	with the federal criminal justice information guidelines.	
2631	8. Include a right-to-audit clause to ensure that the	2660	2. The state data center shall provide customer ent:	itics
2632	parties to the agreement have access to records for audit	2661	with access to applications, servers, network components,	-and
2633	purposes during the term of the service-level agreement.	2662	other devices necessary for entities to perform business	
2634	9. Provide that a service-level agreement may be terminated	2663	activities and functions, and as defined and documented i	<del>n a</del>
2635	by either party for cause only after giving the other party and	2664	service-level agreement.	
2636	the department notice in writing of the cause for termination	2665	(g) In its procurement process, show preference for	-cloud-
2637	and an opportunity for the other party to resolve the identified	2666	computing solutions that minimize or do not require the	
2638	cause within a reasonable period.	2667	purchasing, financing, or leasing of state data center	
2639	10. Provide for mediation of disputes by the Division of	2668	infrastructure, and that meet the needs of customer agene	ics,
	Page 91 of 107		Page 92 of 107	
c	CODING: Words stricken are deletions; words <u>underlined</u> are additions.	c	<b>CODING:</b> Words stricken are deletions; words <u>underlined</u> are	additions.

	576-02447-25 20257026pb		576-02447-25 20
669	that reduce costs, and that meet or exceed the applicable state	2698	
С	and federal laws, regulations, and standards for cybersecurity.	2699	giving written notice of intent to terminate services 180
	(h) Assist customer entities in transitioning from state	2700	
	data center services to the Northwest Regional Data Center or	2701	(4) DEPARTMENT RESPONSIBILITIESThe department sha
3	other third party cloud computing services procured by a	2702	provide operational management and oversight of the state
	customer entity or by the Northwest Regional Data Center on	2703	center, which includes:
	behalf of a customer entity.	2704	(a) Implementing industry standards and best practic
	(1) (2) USE OF THE STATE DATA CENTER	2705	the state data center's facilities, operations, maintenand
		2706	planning, and management processes.
	center: the Department of Law Enforcement, the Department of the	2707	(b) Developing and implementing cost-recovery mechan
	Lottery's Gaming System, Systems Design and Development in the	2708	that recover the full direct and indirect cost of services
	Office of Policy and Budget, the regional traffic management	2709	through charges to applicable customer entities. Such cost
	centers as described in s. 335.14(2) and the Office of Toll	2710	recovery mechanisms must comply with applicable state and
	Operations of the Department of Transportation, the State Board	2711	federal regulations concerning distribution and use of fur
	of Administration, state attorneys, public defenders, criminal	2712	must ensure that, for any fiscal year, no service or custo
	conflict and civil regional counsel, capital collateral regional	2713	entity subsidizes another service or customer entity. The
	counsel, and the Florida Housing Finance Corporation, and the	2714	department may recommend other payment mechanisms to the
	Division of Emergency Management within the Executive Office of	2715	Executive Office of the Governor, the President of the Ser
	the Governor.	2716	and the Speaker of the House of Representatives. Such mech
	(b) The Division of Emergency Management is exempt from the	2717	may be implemented only if specifically authorized by the
	use of the state data center. This paragraph expires July 1,	2718	Legislature.
	<del>2025.</del>	2719	(c) Developing and implementing appropriate operatin
	(2) (3) AGENCY LIMITATIONSUnless exempt from the use of	2720	guidelines and procedures necessary for the state data cer
	the state data center pursuant to this section or authorized by	2721	perform its duties pursuant to subsection (1). The guideli
	the Legislature, a state agency may not:	2722	and procedures must comply with applicable state and feder
	(a) Create a new agency computing facility or data center,	2723	laws, regulations, and policies and conform to generally
	or expand the capability to support additional computer	2724	accepted governmental accounting and auditing standards. T
	equipment in an existing agency computing facility or data	2725	guidelines and procedures must include, but need not be li
	center; or	2726	to:
1	Page 93 of 107		Page 94 of 107
cc	DDING: Words stricken are deletions; words underlined are additions.		CODING: Words stricken are deletions; words underlined are a

	576-02447-25 20257026pb		576-02447-25 2025702	6pb
2727	1. Implementing a consolidated administrative support	2756	and the Florida Digital Service, developing and implementing a	
2728	structure responsible for providing financial management,	2757	process for detecting, reporting, and responding to	
2729	procurement, transactions involving real or personal property,	2758	cybersecurity incidents, breaches, and threats.	
2730	human resources, and operational support.	2759	(c) Adopting rules relating to the operation of the state	ə
2731	2. Implementing an annual reconciliation process to ensure	2760	data center, including, but not limited to, budgeting and	
2732	that each customer entity is paying for the full direct and	2761	accounting procedures, cost-recovery methodologies, and	
2733	indirect cost of each service as determined by the customer	2762	operating procedures.	
2734	entity's use of each service.	2763	(5) NORTHWEST REGIONAL DATA CENTER CONTRACTIn order fo	£
2735	3. Providing rebates that may be credited against future	2764	the department to carry out its duties and responsibilities	
2736	billings to customer entities when revenues exceed costs.	2765	relating to the state data center, the secretary of the	
2737	4. Requiring customer entities to validate that sufficient	2766	department shall contract by July 1, 2022, with the Northwest	
2738	funds exist before implementation of a customer entity's request	2767	Regional Data Center pursuant to s. 287.057(11). The contract	
2739	for a change in the type or level of service provided, if such	2768	shall provide that the Northwest Regional Data Center will	
2740	change results in a net increase to the customer entity's cost	2769	manage the operations of the state data center and provide dat	a
2741	for that fiscal year.	2770	center services to state agencies.	
2742	5. By November 15 of each year, providing to the Office of	2771	(a) The department shall provide contract oversight,	
2743	Policy and Budget in the Executive Office of the Governor and to	2772	including, but not limited to, reviewing invoices provided by	
2744	the chairs of the legislative appropriations committees the	2773	the Northwest Regional Data Center for services provided to	
2745	projected costs of providing data center services for the	2774	state agency customers.	
2746	following fiscal year.	2775	(b) — The department shall approve or request updates to	
2747	6. Providing a plan for consideration by the Legislative	2776	invoices within 10 business days after receipt. If the	
2748	Budget Commission if the cost of a service is increased for a	2777	department does not respond to the Northwest Regional Data	
2749	reason other than a customer entity's request made pursuant to	2778	Center, the invoice will be approved by default. The Northwest	
2750	subparagraph 4. Such a plan is required only if the service cost	2779	Regional Data Center must submit approved invoices directly to	
2751	increase results in a net increase to a customer entity for that	2780	state agency customers.	
2752	fiscal year.	2781	Section 25. Section 1004.649, Florida Statutes, is	
2753	7.—Standardizing and consolidating procurement and	2782	transferred, renumbered as section 282.0211, Florida Statutes,	
2754	contracting practices.	2783	and amended to read:	
2755	(d) In collaboration with the Department of Law Enforcement	2784	282.0211 1004.649 Northwest Regional Data Center	
I	Page 95 of 107		Page 96 of 107	
c	CODING: Words stricken are deletions; words underlined are additions.		CODING: Words stricken are deletions; words underlined are addit	ions.

	576-02447-25 20257026pb		576-02447-25 20257026pb
2785	(1) For the purpose of providing data center services to	2814	5. Provide a timely billing methodology for recovering the
2786	its state agency customers, the Northwest Regional Data Center	2815	cost of services provided pursuant to s. 215.422;
2787	is designated as a state data center for all state agencies and	2816	6. Provide a procedure for modifying the service-level
2788	shall:	2817	agreement to address any changes in projected costs of service;
2789	(a) Operate under a governance structure that represents	2818	7. Include a right-to-audit clause to ensure that the
2790	its customers proportionally.	2819	parties to the agreement have access to records for audit
2791	(b) Maintain an appropriate cost-allocation methodology	2820	purposes during the term of the service-level agreement;
2792	that accurately bills state agency customers based solely on the	2821	8. Identify the products or services to be delivered with
2793	actual direct and indirect costs of the services provided to	2822	sufficient specificity to permit an external financial or
2794	state agency customers and ensures that, for any fiscal year,	2823	performance audit;
2795	state agency customers are not subsidizing other customers of	2824	9. Provide that the service-level agreement may be
2796	the data center. Such cost-allocation methodology must comply	2825	terminated by either party for cause only after giving the other
2797	with applicable state and federal regulations concerning the	2826	party notice in writing of the cause for termination and an
2798	distribution and use of state and federal funds.	2827	opportunity for the other party to resolve the identified cause
2799	(c) Enter into a service-level agreement with each state	2828	within a reasonable period; and
2800	agency customer to provide services as defined and approved by	2829	10. Provide state agency customer entities with access to
2801	the governing board of the center. At a minimum, such service-	2830	applications, servers, network components, and other devices
2802	level agreements must:	2831	necessary for entities to perform business activities and
2803	1. Identify the parties and their roles, duties, and	2832	functions and as defined and documented in a service-level
2804	responsibilities under the agreement;	2833	agreement.
2805	2. State the duration of the agreement term, which may not	2834	(d) In its procurement process, show preference for cloud-
2806	exceed 3 years, and specify the conditions for up to two	2835	computing solutions that minimize or do not require the
2807	optional 1-year renewals of the agreement before execution of a	2836	purchasing or financing of state data center infrastructure,
2808	new agreement;	2837	that meet the needs of state agency customer entities, that
2809	3. Identify the scope of work;	2838	reduce costs, and that meet or exceed the applicable state and
2810	4. Establish the services to be provided, the business	2839	federal laws, regulations, and standards for cybersecurity.
2811	standards that must be met for each service, the cost of each	2840	(e) Assist state agency customer entities in transitioning
2812	service, and the process by which the business standards for	2841	from state data center services to other third-party cloud-
2813	each service are to be objectively measured and reported;	2842	computing services procured by a customer entity or by the
·	Page 97 of 107		Page 98 of 107
c	CODING: Words stricken are deletions; words underlined are additions.		CODING: Words stricken are deletions; words underlined are additions.

	576-02447-25 20257026pb		576-02447-25 20257026pb
2843	Northwest Regional Data Center on behalf of the customer entity.	2872	approval or by default pursuant to s. 282.201(5), Submit
2844	(f) Provide to the Board of Governors the total annual	2873	invoices to state agency customers.
2845	budget by major expenditure category, including, but not limited	2874	(m) (1) As funded in the General Appropriations Act, provide
2846	to, salaries, expenses, operating capital outlay, contracted	2875	data center services to state agencies from multiple facilities.
2847	services, or other personnel services by July 30 each fiscal	2876	(2) Unless exempt from the requirement to use the state
2848	year.	2877	data center pursuant to <u>s. 282.201(1)</u> <del>s. 282.201(2)</del> or as
2849	(g) Provide to each state agency customer its projected	2878	authorized by the Legislature, a state agency may not do any of
2850	annual cost for providing the agreed-upon data center services	2879	the following:
2851	by September 1 each fiscal year.	2880	(a) Terminate services with the Northwest Regional Data
2852	(h) By November 15 of each year, provide to the Office of	2881	Center without giving written notice of intent to terminate
2853	Policy and Budget in the Executive Office of the Governor and to	2882	services 180 days before such termination.
2854	the chairs of the legislative appropriations committees the	2883	(b) Procure third-party cloud-computing services without
2855	projected costs of providing data center services for the	2884	evaluating the cloud-computing services provided by the
2856	following fiscal year.	2885	Northwest Regional Data Center.
2857	(i) (h) Provide a plan for consideration by the Legislative	2886	(c) Exceed 30 days from receipt of approved invoices to
2858	Budget Commission if the governing body of the center approves	2887	remit payment for state data center services provided by the
2859	the use of a billing rate schedule after the start of the fiscal	2888	Northwest Regional Data Center.
2860	year that increases any state agency customer's costs for that	2889	(3) The Northwest Regional Data Center's authority to
2861	fiscal year.	2890	provide data center services to its state agency customers may
2862	(j) (i) Provide data center services that comply with	2891	be terminated if:
2863	applicable state and federal laws, regulations, and policies,	2892	(a) The center requests such termination to the Board of
2864	including all applicable security, privacy, and auditing	2893	Governors, the President of the Senate, and the Speaker of the
2865	requirements.	2894	House of Representatives; or
2866	(k) (j) Maintain performance of the data center facilities	2895	(b) The center fails to comply with the provisions of this
2867	by ensuring proper data backup; data backup recovery; disaster	2896	section.
2868	recovery; and appropriate security, power, cooling, fire	2897	(4) If such authority is terminated, the center has 1 year
2869	suppression, and capacity.	2898	to provide for the transition of its state agency customers to a
2870	(1) (k) Prepare and submit state agency customer invoices to	2899	qualified alternative cloud-based data center that meets the
2871	the Department of Management Services for approval. Upon	2900	enterprise architecture standards established by the Florida
,	Page 99 of 107		Page 100 of 107
c	CODING: Words stricken are deletions; words underlined are additions.		CODING: Words stricken are deletions; words underlined are additions.

	576-02447-25	20257026pb
901	Digital Service.	
02	Section 26. Effective July 1, 2026, subsection (2	2) of
903	section 20.22, Florida Statutes, is amended to read:	, -
904	20.22 Department of Management ServicesThere is	s created a
905	Department of Management Services.	
906	(2) The following divisions, programs, and service	ces within
907	the Department of Management Services are established:	
908	<ul><li>(a) Facilities Program.</li></ul>	
909	(b) The Florida Digital Service.	
2910	(b) Workforce Program.	
2911	(c)1. <del>(d)1.</del> Support Program.	
2912	<ol> <li>Federal Property Assistance Program.</li> </ol>	
2913	(d) <del>(c)</del> Administration Program.	
2914	(e) <del>(f)</del> Division of Administrative Hearings.	
2915	(f) <del>(q)</del> Division of Retirement.	
2916	(g) <del>(h)</del> Division of State Group Insurance.	
917	(h) (i) Division of Telecommunications.	
918	Section 27. Effective July 1, 2026, subsections	(1), (5),
919	(7), and (8) of section 282.802, Florida Statutes, are	
2920	to read:	ameridea
2921	282.802 Government Technology Modernization Counc	ril —
2922	(1) The Government Technology Modernization Counc	
2923	advisory council as defined in s. 20.03(7), is located	
2924	within ASSET the department. Except as otherwise provi	
2925	this section, the advisory council shall operate in a	
2926	consistent with s. 20.052.	mannic L
2920	(5) The state chief information officer Secretary	. of
2927	(5) The <u>state chief information officer</u> <del>secretary</del> <u>Management Services</u> , or his or her designee, shall ser	
2920	ex officio, nonvoting executive director of the counci	
2929	ex officio, nonvoling executive difector of the counci	1.
	Page 101 of 107	
с	<b>ODING:</b> Words stricken are deletions; words <u>underlined</u> a	re additions.

	576-02447-25 20257026pb
2959	(8) By December 31, 2024, and Each December 31 thereafter,
2960	the council shall submit to the Governor, the Commissioner of
2961	Agriculture, the Chief Financial Officer, the Attorney General,
2962	the President of the Senate, and the Speaker of the House of
2963	Representatives any legislative recommendations considered
2964	necessary by the council to modernize government technology,
2965	including:
2966	(a) Recommendations for policies necessary to:
2967	1. Accelerate adoption of technologies that will increase
2968	productivity of state enterprise information technology systems,
2969	improve customer service levels of government, and reduce
2970	administrative or operating costs.
2971	2. Promote the development and deployment of artificial
2972	intelligence systems, financial technology, education
2973	technology, or other enterprise management software in this
2974	state.
2975	3. Protect Floridians from bad actors who use artificial
2976	intelligence.
2977	(b) Any other information the council considers relevant.
2978	Section 28. Effective July 1, 2026, section 282.604,
2979	Florida Statutes, is amended to read:
2980	282.604 Adoption of rules <u>ASSET</u> The Department of
2981	Management Services shall, with input from stakeholders, adopt
2982	rules pursuant to ss. 120.536(1) and 120.54 for the development,
2983	procurement, maintenance, and use of accessible electronic
2984	information technology by governmental units.
2985	Section 29. Subsection (4) of section 287.0591, Florida
2986	Statutes, is amended to read:
2987	287.0591 Information technology; vendor disqualification
ļ	
	Page 103 of 107
c	CODING: Words stricken are deletions; words underlined are additions.

 $\textbf{CODING:} \text{ Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$ 

	576-02447-25 20257026pb
3017	(a) The department may exercise such exemptions only upon
3018	prior approval of the Governor.
3019	(b) If approval for an exemption under this section is
3020	granted as an integral part of a plan of operation for a
3021	specified international office, such action shall constitute
3022	continuing authority for the department to exercise the
3023	exemption, but only in the context and upon the terms originally
3024	granted. Any modification of the approved plan of operation with
3025	respect to an exemption contained therein must be resubmitted to
3026	the Governor for his or her approval. An approval granted to
3027	exercise an exemption in any other context shall be restricted
3028	to the specific instance for which the exemption is to be
3029	exercised.
3030	(c) As used in this subsection, the term "plan of
3031	operation" means the plan developed pursuant to subsection (2).
3032	(d) Upon final action by the Governor with respect to a
3033	request to exercise the exemption authorized in this subsection,
3034	the department shall report such action, along with the original
3035	request and any modifications thereto, to the President of the
3036	Senate and the Speaker of the House of Representatives within 30
3037	days.
3038	Section 31. Effective July 1, 2026, paragraph (b) of
3039	subsection (4) of section 443.1113, Florida Statutes, is amended
3040	to read:
3041	443.1113 Reemployment Assistance Claims and Benefits
3042	Information System
3043	(4)
3044	(b) The department shall seek input on recommended
3045	enhancements from, at a minimum, the following entities:
	Page 105 of 107
	CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2025

	576-02447-25 20257026pb
3075	state's and local governments' technology platforms and
3076	infrastructure, including school districts and the judicial
3077	branch.
3078	Section 34. Except as otherwise provided in this act, this
3079	act shall take effect July 1, 2025.
I	Page 107 of 107
	Page 107 of 107 CODING: Words <del>stricken</del> are deletions; words underlined are additions.

2/00/00	The Florida Senate			
Appropriations	APPEARANCE RECORD Deliver both copies of this form to Senate professional staff conducting the meeting	<u>587026</u> Bill Number or Topic		
Name Danny JE	Phone 8	Amendment Barcode (if applicable) 50-ス64-6723		
Address 3416 JOW	HTHAN LAWDING Email da	uny@team180.com		
Tallahassee	FL         3 2 3 0 9           State         Zip			
Speaking: 🕑 For 🗌 Against 🗌 Information 🛛 OR 🛛 Waive Speaking: 🗌 In Support 🔲 Against				
PLEASE CHECK ONE OF THE FOLLOWING:				
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing: Tegm 180	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:		

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. df fisenate. ov

This form is part of the public record for this meeting.

S-001 (08/10/2021)

(			IS AND FIS	rida Senate SCAL IMPAC ned in the legislation a		
	Prepared E	By: The F	Professional Sta	ff of the Committe	ee on Appropria	tions
BILL:	SB 158					
INTRODUCER:	Senator Bern	nan				
SUBJECT:	Coverage for	Diagno	ostic and Suppl	lemental Breast H	Examinations	
DATE:	March 19, 20	)25	REVISED:			
ANAL	YST	STAF	F DIRECTOR	REFERENCE		ACTION
1. Davis		Betta		AEG	Favorable	
2. Davis		Sadbe	rry	AP	Favorable	

#### I. Summary:

SB 158 prohibits the state group insurance program from imposing any cost-sharing liability for diagnostic breast examinations and supplemental breast examinations in any contract or plan for state employee health benefits that provides coverage for diagnostic breast examinations or supplemental breast examinations. The prohibition is effective January 1, 2026, consistent with the start of the new plan year.

The bill provides that if, under federal law, this prohibition would result in health savings account ineligibility under s. 223 of the Internal Revenue Code, the prohibition applies only to health savings account qualified high-deductible health plans with respect to the deductible of such a plan after the person has satisfied the minimum deductible under such plan.

The bill has a significant, negative fiscal impact on the state. See Section V., Fiscal Impact Statement.

The bill provides an effective date of January 1, 2026.

#### II. Present Situation:

#### Background

Rates of breast cancer vary among different groups of people. Rates vary between women and men and among people of different ethnicities and ages. Rates of breast cancer incidence (new cases) and mortality (death) are much lower among men than among women. The American Cancer Society made the following estimates regarding cancer among women in the U.S. during 2024:

- 310,720 new cases of invasive breast cancer (This includes new cases of primary breast cancer, but not breast cancer recurrences);
- 56,500 new cases of ductal carcinoma in situ (DCIS), a non-invasive breast cancer; and

• 42,250 breast cancer deaths.<sup>1</sup>

The estimates for men in the U.S. for 2024 were:

- 2,790 new cases of invasive breast cancer (This includes new cases of primary breast cancers, but not breast cancer recurrences); and
- 530 breast cancer deaths.<sup>2</sup>

Breast cancer is the second most common form of cancer diagnosed in women, and it is estimated that one in eight women will be diagnosed with breast cancer in her lifetime.<sup>3</sup> It accounts for 30 percent of all new female cancers in the United States each year.<sup>4</sup> The median age at which a woman is diagnosed is 62 with a very small percentage of women who are diagnosed under the age of 45.<sup>5</sup>

#### **Risks and Risk Factors**

There are no absolute ways to prevent breast cancer as there might be with other forms of cancer; however, there are some risk factors that may increase a woman's chances of receiving a diagnosis. Some risk factors that are out of an individual's control are:

- Being born female;
- Aging beyond 55;
- Inheriting certain gene changes;
- Having a family or personal history of breast cancer;
- Being of certain race or ethnicity;
- Being taller;
- Having dense breast tissue;
- Having certain benign breast conditions;
- Starting menstrual periods early, usually before age 12;
- Having radiation to the chest; and
- Being exposed to the drug, diethylstilbestrol (DES).<sup>6</sup>

For many of the factors above, it is unclear why these characteristics make an individual more susceptible to a cancer diagnosis other than perhaps being female. However, men can and do receive breast cancer diagnoses, just in very small numbers. About one in every 100 breast cancers diagnosed in the United States is found in a man.<sup>7</sup>

<sup>&</sup>lt;sup>1</sup> Cancer Facts & Figures, pgs. 10-11, American Cancer Society - <u>Cancer Facts & Figures 2024</u> (last visited February 20, 2025).

 $<sup>^{2}</sup>$  Id.

<sup>&</sup>lt;sup>3</sup> American Cancer Society, *Key Statistics for Breast Cancer*, <u>Breast Cancer Statistics | How Common Is Breast Cancer</u>? | <u>American Cancer</u> <u>Society</u> (last visited February 25, 2025).

<sup>&</sup>lt;sup>4</sup> Id. <sup>5</sup> Id.

<sup>&</sup>lt;sup>6</sup> American Cancer Society, Breast Cancer Risk Factors You Cannot Change- <u>Breast Cancer Risk Factors You Can't Change | American</u> <u>Cancer Society</u> (last visited February 25, 2025).

<sup>&</sup>lt;sup>7</sup> Centers for Disease Control and Prevention, *Breast Cancer in Men- <u>About Breast Cancer in Men | Breast Cancer | CDC</u> (last visited February 25, 2025).* 

#### **Breast Cancer Screening**

In Florida, a group, blanket, or franchise accident or health insurance policy issued, amended, delivered, or renewed in this state must provide coverage for at least the following:

- A baseline mammogram for any woman who is 35 years of age or older, but younger than 40 years of age.
- A mammogram every two years for any woman who is 40 years of age or older, but younger than 50 years of age, or more frequently based on the patient's physician's recommendation.
- A mammogram every year for any woman who is 50 years of age or older.
- One or more mammograms a year, based upon a physician's recommendation, for any woman who is at risk for breast cancer because of a personal or family history of breast cancer, because of having a history of biopsy-proven benign breast disease, because of having a mother, sister, or daughter who has or has had breast cancer, or because a woman has not given birth before the age of 30.<sup>8</sup>

Each such insurer must offer, for an appropriate additional premium, this same coverage without such coverage being subject to the deductible or coinsurance provisions of the policy.<sup>9</sup>

However, mammography is only the initial step in early detection and, by itself, unable to diagnose cancer. A mammogram is an x-ray of the breast.<sup>10</sup> While screening mammograms are routinely performed to detect breast cancer in women who have no apparent symptoms, diagnostic mammograms are used after suspicious results on a screening mammogram or after some signs of breast cancer alert the physician to check the tissue.<sup>11</sup>

If a mammogram shows something abnormal, early detection of breast cancer requires diagnostic follow-up or additional supplemental imaging required to rule out breast cancer or confirm the need for a biopsy.<sup>12</sup> An estimated 12-16 percent of women screened with modern digital mammography require follow-up imaging.<sup>13</sup> Out-of-pocket costs are particularly burdensome on those who have previously been diagnosed with breast cancer, as diagnostic tests are recommended rather than traditional screening.<sup>14</sup> When breast cancer is detected early, the five-year relative survival rate is ninety-nine percent.<sup>15</sup>

<sup>&</sup>lt;sup>8</sup> Section 627.6613(1), F.S.

<sup>&</sup>lt;sup>9</sup> Section 627.6613(3), F.S.

 <sup>&</sup>lt;sup>10</sup> What Is The Difference Between A Diagnostic Mammogram And A Screening Mammogram? National Breast Cancer Foundation - <u>https://www.nationalbreastcancer.org/diagnostic-mammogram</u> (last visited February 25, 2025).
 <sup>11</sup> Id.

<sup>&</sup>lt;sup>12</sup> Breast Cancer Screening & Early Detection, Susan G. Komen Organization - <u>https://www.komen.org/breast-cancer/screening/</u> (last visited January 30, 2024).

<sup>&</sup>lt;sup>13</sup> *Id*.

 $<sup>^{14}</sup>$  Id.

<sup>&</sup>lt;sup>15</sup> Early Detection, National Breast Cancer Foundation - <u>Breast Cancer Early Detection - National Breast Cancer Foundation</u> (last visited February 25, 2025).

#### **Regulation of Insurance in Florida**

The Office of Insurance Regulation (OIR) regulates specified insurance products, insurers and other risk bearing entities in Florida.<sup>16</sup> As part of their regulatory oversight, the OIR may suspend or revoke an insurer's certificate of authority under certain conditions.<sup>17</sup> The OIR is responsible for examining the affairs, transactions, accounts, records, and assets of each insurer that holds a certificate of authority to transact insurance business in Florida.<sup>18</sup> As part of the examination process, all persons being examined must make available to the OIR the accounts, records, documents, files, information, assets, and matters in their possession or control that relate to the subject of the examination.<sup>19</sup> The OIR is also authorized to conduct market conduct examinations to determine compliance with applicable provisions of the Insurance Code.<sup>20</sup>

The Agency for Health Care Administration (AHCA) regulates the quality of care by health maintenance organizations (HMO) under part III of ch. 641, F.S. Before receiving a certificate of authority from the OIR, an HMO must receive a Health Care Provider Certificate from AHCA.<sup>21</sup> As part of the certificate process used by the agency, an HMO must provide information to demonstrate that the HMO has the ability to provide quality of care consistent with the prevailing standards of care.<sup>22</sup>

#### State Employee Health Plan

For state employees who participate in the state employee benefit program, the Department of Management Services (DMS) through the Division of State Group Insurance (DSGI) administers the state group health insurance program (Program).<sup>23</sup> The Program is a cafeteria plan managed consistent with section 125 of the Internal Revenue Service Code.<sup>24</sup> To administer the program, DSGI contracts with third party administrators for self-insured plans, a fully insured HMO, and a pharmacy benefits manager for the state employees' self-insured prescription drug program, pursuant to s.110.12315, F.S. For the 2025 Plan Year, which began January 1, 2025, the HMO plans under contract with DSGI are Aetna, Capital Health Plan, and United Healthcare, and the preferred provider organization (PPO) plan is Florida Blue.<sup>25</sup>

<sup>&</sup>lt;sup>16</sup> Section 20.121(3)(a), F.S. The Financial Services Commission, composed of the Governor, the Attorney General, the Chief Financial Officer, and the Commissioner of Agriculture, serves as agency head of the Office of Insurance Regulation for purposes of rulemaking. Further, the Financial Services Commission appoints the commissioner of the Office of Insurance Regulation.

<sup>&</sup>lt;sup>17</sup> Section 624.418, F.S.

<sup>&</sup>lt;sup>18</sup> Section 624.316(1)(a), F.S.

<sup>&</sup>lt;sup>19</sup> Section 624.318(2), F.S.

<sup>&</sup>lt;sup>20</sup> Section 624.3161, F.S.

<sup>&</sup>lt;sup>21</sup> Section 641.21(1), F.S.

<sup>&</sup>lt;sup>22</sup> Section 641.495, F.S.

<sup>&</sup>lt;sup>23</sup> Section 110.123, F.S.

<sup>&</sup>lt;sup>24</sup> A section 125 cafeteria plan is a type of employer offered, flexible health insurance plan that provides employees a menu of pre-tax and taxable qualified benefits to choose from, but employees must be offered at least one taxable benefit such as cash, and one qualified benefit, such as a Health Savings Account.

<sup>&</sup>lt;sup>25</sup> Department of Management Services, Division of State Group Insurance, 2024 Open Enrollment Brochure for Active State Employee Participants, available at <u>https://www.mybenefits.myflorida.com/beta - open enrollment</u> (last visited February 25, 2025).

#### **Breast Cancer Screening Coverage**

Currently, the Program covers 100 percent of the costs of screening, preventive mammograms, (consistent with federal requirements related to essential health benefits coverage). Out of pocket costs, such as copayments, may vary for supplemental and diagnostic imaging based on the enrollee's plan and the provider selected.

## III. Effect of Proposed Changes:

**Section 1** amends s. 110.123, F.S., to provide definitions of "Cost-sharing requirement," "Diagnostic breast examination," and "Supplemental breast examination."

**Section 2** amends s. 110.12303, F.S., to prohibit the state group insurance program from imposing any cost-sharing requirement on an enrollee (such as a deductible, copayment, coinsurance, or any other cost-sharing) with respect to coverage for diagnostic breast examinations and supplemental breast examinations in any contract or plan for state employee health benefits that provides coverage for diagnostic breast examinations or supplemental breast examinations. While current plans provide diagnostic breast examinations without cost sharing, cost sharing for supplemental examinations among the current plans vary. The bill provides parameters for what constitutes supplemental breast examinations, prohibiting cost sharing for examinations that are:

- Medically necessary and appropriate breast imaging examinations conducted in accordance with the most recent applicable guidelines of the National Comprehensive Cancer Network, which may include magnetic resonance imaging and ultrasounds and other types of examinations;
- Used when no abnormality is seen or suspected; and
- Based on personal or family medical history or other increased risk factors.

The bill provides that if, under federal law, this prohibition would result in health savings account ineligibility under s. 223 of the Internal Revenue Code, the prohibition applies only to health savings account qualified high-deductible health plans with respect to the deductible of such a plan after the person has satisfied the minimum deductible under such a plan.

Section 3 provides that the bill takes effect January 1, 2026.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

## V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

The bill eliminates out-of-pocket costs for diagnostic and supplemental imaging for breast examinations, which is anticipated to improve access to these tests and likely to result in more patients receiving an earlier diagnosis. Early diagnosis increases the likelihood of successful treatment, which may result in savings for health insurers and HMOs.

C. Government Sector Impact:

The bill's prohibition on out-of-pocket costs for diagnostic and supplemental breast examinations has the potential to generate a higher insurance premium for the state group health plan. Historically, the state has covered premium inflation in the Program with General Revenue, rather than passing on premium increases to employees.

The Division of State Group Insurance within the Department of Management Services (DMS) estimates the bill will have an estimated fiscal impact of \$3.6 million annually in increased claim costs to state health plans due to the elimination of cost sharing and a projected increase in utilization.<sup>26</sup>

The DMS included the following fiscal impact breakout between the PPO and HMO plans:

- Due to the differences in cost sharing arrangements, the PPO plan will experience a greater fiscal impact estimated at \$2.3 million. The removal of cost sharing as it relates to advanced imaging drives most of the estimated impact. The remaining impact is due to an estimated 13-27 percent increase in utilization for both the under age 45 population as well as the over age 45 population.
- HMO impacts are estimated to be lower due to the limited cost share responsibility of the standard HMO plan. Cumulative impacts for the HMO plans are estimated at approximately \$1.3 million (Self-Insured HMOs \$1.31 million and Fully-Insured

<sup>&</sup>lt;sup>26</sup> See Department of Management Services, 2025 Agency Legislative Bill Analysis for SB 158 at 3 (Feb. 24, 2025) (on file with the Senate Appropriations Committee on Agriculture, Environment, and General Government).

HMO - \$11,309). The removal of cost sharing as well as increased utilization drives the estimated impact.<sup>27</sup>

The bill does not appear to implicate the Patient Protection and Affordable Care Act, as it is a cost-sharing bill only and does not mandate any new coverage or service or require any additions to the benchmark plan. Florida's EHB Benchmark Plan already includes diagnostic imaging.

## VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 110.123 and 110.12303.

#### IX. Additional Information:

## A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

SB 158

**By** Senator Berman

	26-00164A-25 2025158_		26-00164A-25 2025158_
1	A bill to be entitled	30	ultrasound, which is used to evaluate an abnormality that is
2	An act relating to coverage for diagnostic and	31	seen or suspected during a screening examination for breast
3	supplemental breast examinations; amending s. 110.123,	32	cancer.
4	F.S.; defining terms; amending s. 110.12303, F.S.;	33	(s) "Supplemental breast examination" means a medically
5	prohibiting the state group insurance program from	34	necessary and appropriate imaging examination of the breast,
6	imposing any cost-sharing requirement upon an enrollee	35	conducted in accordance with the most recent applicable
7	with respect to coverage for diagnostic breast	36	guidelines of the National Comprehensive Cancer Network,
8	examinations or supplemental breast examinations;	37	including, but not limited to, an examination using breast
9	providing applicability; providing an effective date.	38	magnetic resonance imaging or breast ultrasound, which is:
10		39	1. Used to screen for breast cancer when there is no
11	Be It Enacted by the Legislature of the State of Florida:	40	abnormality seen or suspected; and
12		41	2. Based on personal or family medical history or
13	Section 1. Present paragraphs (a), (b) through (p), (q),	42	additional factors that may increase the person's risk of breast
14	and (r) of subsection (2) of section 110.123, Florida Statutes,	43	cancer.
15	are redesignated as paragraphs (b), (d) through (r), (t), and	44	(14) OTHER-PERSONAL-SERVICES EMPLOYEES (OPS)
16	(u), respectively, new paragraphs (a) and (c) and paragraph (s)	45	(c) The initial measurement period used to determine
17	are added to that subsection, and paragraphs (c) and (d) of	46	whether an employee hired before April 1, 2013, and paid from
18	subsection (14) of that section are amended, to read:	47	OPS funds is a full-time employee described in subparagraph
19	110.123 State group insurance program	48	(2)(g)1. (2)(c)1. is the 6-month period from April 1, 2013,
20	(2) DEFINITIONSAs used in ss. 110.123-110.1239, the term:	49	through September 30, 2013.
21	(a) "Cost-sharing requirement" means an insured's	50	(d) All other measurement periods used to determine whether
22	deductible, coinsurance, copayment, or similar out-of-pocket	51	an employee paid from OPS funds is a full-time employee
23	expense.	52	described in paragraph (2)(g) (2)(e) must be for 12 consecutive
24	(c) "Diagnostic breast examination" means a medically	53	months.
25	necessary and appropriate imaging examination of the breast, as	54	Section 2. Present subsections (5) and (6) of section
26	determined in accordance with the most recent applicable	55	110.12303, Florida Statutes, are redesignated as subsections (6)
27	guidelines of the National Comprehensive Cancer Network,	56	and (7), respectively, and a new subsection (5) is added to that
28	including, but not limited to, an examination using diagnostic	57	section, to read:
29	mammography, breast magnetic resonance imaging, or breast	58	110.12303 State group insurance program; additional
	Page 1 of 3		Page 2 of 3
	CODING: Words stricken are deletions; words <u>underlined</u> are additions.		CODING: Words stricken are deletions; words <u>underlined</u> are addition

	26-00164A-25 2025158_
59	benefits; price transparency program; reporting
60	(5) In any contract or plan for state employee health
61	benefits which provides coverage for diagnostic breast
62	examinations or supplemental breast examinations, the state
63	group insurance program may not impose any cost-sharing
64	requirement upon an enrollee. If, under federal law, the
65	application of this subsection would result in health savings
66	account ineligibility under s. 223 of the Internal Revenue Code,
67	the prohibition under this subsection applies only to health
68	savings account qualified high-deductible health plans with
69	respect to the deductible of such a plan after the person has
70	satisfied the minimum deductible under s. 223 of the Internal
71	Revenue Code, except with respect to items or services that are
72	preventive care pursuant to s. 223(c)(2)(C) of the Internal
73	Revenue Code, in which case the requirements of s. 223(c)(2)(A)
74	of the Internal Revenue Code apply regardless of whether the
75	minimum deductible under s. 223 of the Internal Revenue Code has
76	been satisfied.
77	Section 3. This act shall take effect January 1, 2026.
	Page 3 of 3
(	CODING: Words stricken are deletions; words underlined are additions.



The Florida Senate

# **Committee Agenda Request**

To:	Senator Ed Hooper, Chair
	Committee on Appropriations

Subject: Committee Agenda Request

**Date:** March 7, 2025

I respectfully request that **Senate Bill #158**, relating to Coverage for Diagnostic and Supplemental Breast Examinations, be placed on the:



committee agenda at your earliest possible convenience.



next committee agenda.

Benne

Senator Lori Berman Florida Senate, District 26

3/20/2026 Meeting Date Appropriations	The Florida Senate APPEARANCE RECO Deliver both copies of this form to Senate professional staff conducting the me	Bill Number or Topic
Name Confinitee	ICKCOWN Pho	Amendment Barcode (if applicable)
Address 153 Deer L Street Ormond Beach.		ail <u>Georgia e Gamckeownicon</u>
City Stat		peaking: 4 In Support 🔲 Against
I am appearing without compensation or sponsorship.	PLEASE CHECK ONE OF THE FOLLO I am a registered lobbyist, representing: AMERICON CONCER S	I am not a lobbyist, but received something of value for my appearance

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. df (flsenate. ov)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

District Office 1380 Sarno Road Suite C Melbourne, FL 32935 (321) 409-2025

District Aide Nancy Bernier Bernier.Nancy@flsenate.gov

Legislative Aide Tommy Unger Unger.Thomas@flsenate.gov

March 20, 2025

The Honorable Ed Hooper Chairman of Committee on Appropriations, 201 The Capitol 404 South Monroe Street Tallahassee, FL 32399-1100

Dear Chairman Hooper,

I respectfully request an excused absence from the Committee on Appropriations meeting on March 20th, 2025.

Thank you in advance for your consideration of this request.

cc: Chief of Staff Tim Sadberry Deputy Chief of Staff John Shettle

Sincerely,

full a. Ji

Randy Fine State Senator, District 19

> Governmental Oversight and Accountability, Chair Community Affairs, Vice Chair Joint Select Committee on Collective Bargaining, Alternating Chair Appropriations -- Regulated Industries Appropriations Committee on Agriculture, Environment, and General Government Appropriations Committee on Pre-K - 12 Education -- Education Postsecondary Brevard County Delegation



Tallahassee Office: 302 SOB 404 South Monroe Street Tallahassee, FL 32399-1300 (850) 487-5019 Fine.Randy@flsenate.gov

Legislative Aide Anna Budko Budko.Anna@flsenate.gov

Randy Fine Florida Senate Senator, District 19

# CourtSmart Tag Report

Type: Judge:

Room: S Caption:	SB 110 Senate Appropriations Co	Case No.:
Started: Ends:	3/20/2025 9:00:19 AM 3/20/2025 10:11:42 AM	Length: 01:11:24
9:00:19		r)
9:01:24		
9:01:38 9:02:52		
9:02:32		, American Cancer Safety (waives in support)
9:03:09	-	
9:04:14	AM Sen. Hooper	
9:04:36		
9:05:18		
9:05:52 9:05:53		
9:05:57		
9:06:06	AM Sen. Hooper	
9:06:45		
9:07:01		
9:07:18 9:08:12		
9:08:12		
9:08:52		
9:09:34	AM Sen. Hooper	
9:10:32		
9:10:41		
9:28:01 / 9:28:30 /		
9:28:30		
9:29:22		
9:29:54	AM Sen. Harrell	
9:30:38		
9:31:17		
9:31:53 / 9:31:56 /		
9:32:20	-	
9:32:26		
9:32:52	-	
9:33:22		
9:33:35		
9:34:39 9:35:02	3	
9:35:24		
9:35:27		
9:36:17	AM Sen. Harrell	
9:37:23		
9:38:14		
9:39:12 9:39:39		
9:40:39		
9:40:43	•	
9:40:53		
9:41:53		
9:42:34		
9:43:13 9:43:49		
J. <del>T</del> J. <del>T</del> J		

9:43:53 AM	Sen. Pizzo
9:43:56 AM	Sen. Harrell
9:44:01 AM	Sen. Hooper
9:44:14 AM	Am. 464614
9:44:20 AM	Sen. Harrell
9:45:13 AM	Sen. Hooper
9:45:21 AM	Sen. Pizzo
9:45:37 AM	Sen. Hooper
9:45:55 AM	Sen. Harrell
9:45:57 AM	Sen. Hooper
9:46:09 AM	Am. 208734
9:46:30 AM	Sen. Harrell
9:46:34 AM	Sen. Hooper
9:46:42 AM	Am. 784910
9:46:58 AM	Sen. Harrell
9:47:30 AM	Sen. Hooper
9:47:33 AM	Sen. Grall
9:47:48 AM	Sen. Harrell
9:48:21 AM	Sen. Hooper
9:48:23 AM	Sen. Pizzo
9:49:01 AM	Sen. Harrell
9:49:50 AM	Sen. Pizzo
9:50:25 AM	Sen. Harrell
9:50:56 AM	Sen. Hooper
9:51:03 AM	Am. 867736
9:51:22 AM	Sen. Harrell
9:52:23 AM	Sen. Hooper
9:53:04 AM	Sen. Rouson
9:53:24 AM	Danny Jordan, Team 180
9:56:58 AM	Sen. Pizzo
9:57:20 AM 9:57:30 AM	D. Jordan Sen. Pizzo
9:57:53 AM	D. Jordan
9:57:57 AM	Sen. Pizzo
9:58:34 AM	••••••
	D. Jordan Sen. Hooper
9:59:54 AM 10:00:15 AM	Sen. Pizzo
10:01:46 AM	
10:01:48 AM	Sen. Hooper Sen. Polsky
10:02:18 AM	Sen. Harrell
10:02:18 AM	Sen. Hooper
10:03:46 AM	Sen. Collins
10:05:23 AM	Sen. Brodeur
10:06:49 AM	Sen. Hooper
10:07:40 AM	Sen. Harrell
10:09:30 AM	Sen. Hooper
10:10:47 AM	Sen. Pizzo
10:10:50 AM	Sen. Garcia
10:11:04 AM	Sen. Wright
10:11:10 AM	Sen. Trumbull
10:11:34 AM	Sen. Hooper