Agenda Order

CS/SB	1272 b	y TR,	Brandes	(Compare to CS/CS/CS/H 018	35) Transportation and Motor Vehicles	
158918	Α	S		ATD, Brandes	Delete L.385 - 391.	04/08 08:53 AM
238264	Α	S	WD	ATD, Brandes	btw L.419 - 420:	04/08 04:17 PM
276280	Α	S		ATD, Brandes	Delete L.457:	04/08 08:46 AM
752078	SA	S		ATD, Brandes	Delete L.457:	04/08 11:45 AM
720140	Α	S		ATD, Brandes	btw L.491 - 492:	04/08 08:53 AM
931688	AA	S	L	ATD, Brandes	Delete L.55:	04/09 06:52 AM
306454	Α	S	WD	ATD, Brandes	Delete L.728 - 729:	04/08 04:18 PM
871096	Α	S		ATD, Evers	btw L.1286 - 1287:	04/07 05:15 PM
273992	AA	S		ATD, Evers	Delete L.7:	04/08 12:18 PM
442206	Α	S		ATD, Brandes	btw L.1286 - 1287:	04/08 08:46 AM
904148	Α	S	L	ATD, Evers	btw L.728 - 729:	04/08 10:26 AM
785964	AA	S	L	ATD, Evers	Delete L.12 - 16:	04/08 07:32 PM
735604	Α	S	L	ATD, Simpson	btw L.728 - 729:	04/08 11:45 AM
389576	Α	S	L	ATD, Latvala	btw L.597 - 598:	04/08 01:49 PM

SB 1558 by Abruzzo; (Similar to CS/H 1325) Parking Permits for Persons with Mobility Impairment

The Florida Senate

COMMITTEE MEETING EXPANDED AGENDA

APPROPRIATIONS SUBCOMMITTEE ON TRANSPORTATION, TOURISM, AND ECONOMIC DEVELOPMENT Senator Gardiner, Chair

Senator Margolis, Vice Chair

MEETING DATE: Wednesday, April 9, 2014

TIME: 9:00 —11:00 a.m.

PLACE: Toni Jennings Committee Room, 110 Senate Office Building

MEMBERS: Senator Gardiner, Chair; Senator Margolis, Vice Chair; Senators Brandes, Evers, Gibson, Latvala,

Lee, Ring, Simpson, Sobel, Stargel, and Thompson

ГАВ	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	CS/SB 1272 Transportation / Brandes (Compare CS/CS/CS/H 185, CS/H 883, CS/H 7005, CS/CS/S 1184)	Transportation and Motor Vehicles; Requiring the Florida Transportation Commission to monitor the Mid-Bay Bridge Authority; requiring the Department of State to consult with the Department of Law Enforcement in establishing a retention schedule for records generated by the use of an automated license plate recognition system; revising provisions relating to the operation of vehicles equipped with autonomous technology on state roads for testing purposes; requiring the Department of Highway Safety and Motor Vehicles to begin to review and prepare for the development of a system for issuing an optional digital proof of driver license, etc. TR 03/06/2014 Fav/CS ATD 04/09/2014 AP	
2	SB 1558 Abruzzo (Similar CS/H 1325)	Parking Permits for Persons with Mobility Impairment; Directing the Department of Highway Safety and Motor Vehicles to design and issue a sticker for use as a parking permit in lieu of a placard, etc. TR 04/03/2014 Favorable ATD 04/09/2014 AP	



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Economic Develop		recommended	the fo	
Economic Developm	ment (Brandes)	recommended	the fo	
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Economic Developm Senate Amend Delete lines	nent (Brandes)	recommended	the fo	llowing:
Economic Developm Senate Amend Delete lines	ment (Brandes) : dment (with tit) s 385 - 391. TITLE AI	recommended le amendmen M E N D M E	the fo	llowing:
Senate Amend Delete lines	ment (Brandes) : dment (with tit) s 385 - 391. T I T L E A I amended as fol	recommended le amendmen M E N D M E	the fo	llowing:
Senate Amend Delete line: And the title is	ment (Brandes) : dment (with tit) s 385 - 391. T I T L E A I amended as fol	recommended le amendmen M E N D M E	the fo	llowing:



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Appropriations Subcommittee on Transportation, Tourism, and Economic Development (Brandes) recommended the following:

Senate Amendment (with title amendment)

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Between lines 419 and 420

4 insert:

> Section 6. Paragraph (c) is added to subsection (2) of section 316.193, Florida Statutes, present paragraphs (i) through (k) of subsection (6) of that section are redesignated as paragraphs (j) through (l), respectively, and a new paragraph (i) is added to that subsection, to read:

316.193 Driving under the influence; penalties.-



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- (c) In addition to the penalties in paragraph (a), the court may order the placement, at the convicted person's sole expense, of an ignition interlock device approved by the department in accordance with s. 316.1938 upon all vehicles that are individually or jointly leased or owned and routinely operated by the convicted person for not less than 6 continuous months for the first offense if, at the time of the offense, the person had a blood-alcohol level or breath-alcohol level of .08 or higher, but less than .15; had not refused to submit to a lawful breath, blood, or urine test; and was not accompanied in the vehicle by a person under the age of 18 years.
- With respect to any person convicted of a violation of subsection (1), regardless of any penalty imposed pursuant to subsection (2), subsection (3), or subsection (4):
- (i) The court may also dismiss the order of impoundment or immobilization if the defendant provides proof to the satisfaction of the court that a functioning, certified ignition interlock device has been installed upon all vehicles that are individually or jointly leased or owned and routinely operated by the convicted person.

For the purposes of this section, any conviction for a violation of s. 327.35; a previous conviction for the violation of former s. 316.1931, former s. 860.01, or former s. 316.028; or a previous conviction outside this state for driving under the influence, driving while intoxicated, driving with an unlawful blood-alcohol level, driving with an unlawful breath-alcohol level, or any other similar alcohol-related or drug-related traffic offense, is also considered a previous conviction for

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violation of this section. However, in satisfaction of the fine imposed pursuant to this section, the court may, upon a finding that the defendant is financially unable to pay either all or part of the fine, order that the defendant participate for a specified additional period of time in public service or a community work project in lieu of payment of that portion of the fine which the court determines the defendant is unable to pay. In determining such additional sentence, the court shall consider the amount of the unpaid portion of the fine and the reasonable value of the services to be ordered; however, the court may not compute the reasonable value of services at a rate less than the federal minimum wage at the time of sentencing.

Section 7. Subsection (7) of section 316.1937, Florida Statutes, is amended to read:

316.1937 Ignition interlock devices, requiring; unlawful acts.-

Notwithstanding the provisions of this section, if a person is required to operate a motor vehicle in the course and scope of his or her employment and if the vehicle is owned or leased by the employer, the person may operate that vehicle without installation of an approved ignition interlock device if the department receives notification that the employer has been notified of such driving privilege restriction. Proof and if proof of that notification must be is with the vehicle. This employment exemption does not apply, however, if the business entity which owns the vehicle is owned or controlled by the person whose driving privilege has been restricted.

Section 8. Section 316.1938, Florida Statutes, is amended to read:

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316.1938 Ignition interlock devices, certification; warning label.-

- (1)The Department of Highway Safety and Motor Vehicles shall certify or cause to be certified the accuracy and precision of the testing breath-testing component of the ignition interlock devices as required by s. 316.1937, and shall publish a list of approved devices, together with rules governing the accuracy and precision of the testing breathtesting component of such devices as adopted by rule in compliance with s. 316.1937. The cost of certification shall be borne by the manufacturers of ignition interlock devices.
- No model of ignition interlock device shall be certified unless it meets or exceeds current National Highway Traffic Safety Administration standards the accuracy requirements specified by rule of the department.
- (3) Providers of ignition interlock devices and services whose devices have been certified, must contract with the department to become a service provider in this state. The department shall contract with any provider whose devices have been certified and who has made a request to be a provider in this state.
- (4) (4) (3) The contract between the department and all service providers of ignition interlock devices shall design and adopt by rule include all of the following provisions:
- (a) The effective and efficient installation and removal of the ignition interlock device.
- The provision of services, inspection, and monitoring of the ignition interlock device.
 - (c) A requirement for an ignition interlock device provider

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to electronically transmit reports to the department regarding driver activity, bypass approval, compliance, client violations, and other reports in a format determined by the department.

- (d) A detailed implementation plan that outlines the steps and the timeframe necessary for an ignition interlock device provider to be fully operational.
 - (e) The collection and remittance of all state revenues.
- (f) Corrective action to be taken if an ignition interlock device provider is out of compliance, including penalty provisions and liquidated damages.
- (g) The provision of security protection for ignition interlock devices, including, but not limited to, each device being capable of recording each event and providing visual evidence of any actual or attempted tampering, alteration, bypass, or circumvention.
- (h) All ignition interlock device clients who require transition of services to ensure processing and continuous monitoring are achieved.
- (i) Training for service center technicians, clients, tollfree help line staff, the department, and DUI programs.
- (j) A requirement for an ignition interlock device provider in each judicial circuit to maintain a service center in the circuit that is readily accessible. The service center must be adequately staffed and equipped to provide all ignition interlock device support services.
- (k) A transition plan for all ignition interlock device providers prior to the provider leaving the circuit to ensure that continuous monitoring is achieved.
 - (1) A requirement for ignition interlock device providers

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to have and maintain a surety bond or irrevocable letter of credit in the amount of \$200,000 executed by the applicant.

- (m) A requirement for ignition interlock device providers to have and maintain before the commencement of work insurance as approved by the department, including, workers compensation insurance, vendor's public liability and property damage insurance, and subcontractors public liability and property damage insurance.
- (n) A requirement for ignition interlock device providers to maintain client information and financial records, including requirements for electronic storage media formats. Such records must be maintained in accordance with generally accepted accounting procedures and practices, which sufficiently and properly reflect all revenues and expenditures of funds. Such records shall be subject to inspection, review, or audit by state personnel authorized by the department.
- (o) A a warning label which shall be affixed to each ignition interlock device upon installation. The label shall contain a warning that any person tampering, circumventing, or otherwise misusing the device is guilty of a violation of law and may be subject to civil liability.
- (p) A provision requiring the provider to replace defective ignition interlock devices at no cost to the client.
- (5) An ignition interlock device provider shall access, use and maintain the confidentiality of all pertinent information received under its duties as an ignition interlock device provider in accordance with chapter 119, and the federal Driver's Privacy Protection Act of 1994, 18 U.S.C. ss. 2721 et seq.



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==== T I T L E A M E N D M E N T ======== 157

And the title is amended as follows:

Delete line 23

160 and insert:

> certain circumstances; amending s. 316.193, F.S.; authorizing the court to order the placement of an ignition interlock device for certain first time offenders of driving under the influence; authorizing the court to dismiss an order of impoundment or immobilization as a result of driving under the influence if the defendant provides proof to the court of the installation of a functioning, certified ignition interlock device upon certain vehicles; amending s. 316.1937, F.S.; requiring certain persons to notify the department to satisfy requirements to operate a motor vehicle in the course and scope of employment without installation of an approved ignition interlock device; amending s. 316.1938, F.S.; authorizing the department to adopt rules to implement an ignition interlock device program; requiring an ignition interlock device to meet or exceed certain standards; authorizing contract authority; requiring the department to contract with all vendors that request certification; requiring an interlock device provider to meet certain privacy standards; amending s. 316.1975, F.S.;



	LEGISLATIVE ACTION	J
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Appropriations Subcom	mittee on Transporta	tion, Tourism, and
Economic Development		
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Senate Amendment	(with title amendme	nt)
Delete line 457		
and insert:		
Transportation and th	e applicable local g	overnment or authority.
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And the title is amen	ded as follows:	
Delete lines 37	- 38	
and insert:		



11	Transportation and the applicable local government or	
12	authority; deleting an obsolete provisions; amending	



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Appropriations Subcomm	ittee on Transportat	ion, Tourism, and
Economic Development (F	Brandes) recommended	the following:
	for Amendment (2762	80) (with title
amendment)		
Delete line 457		
and insert:		
Transportation and the	applicable local go	vernment or authority.
Before		
 ====== T I]	TLE AMENDME	N T ========



11	Delete lines 37 - 38
12	and insert:
13	Transportation and the applicable local government or
14	authority; deleting an obsolete provision; amending



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Appropriations Subcommittee on Transportation, Tourism, and Economic Development (Brandes) recommended the following:

Senate Amendment (with title amendment)

3 Between lines 491 and 492

insert:

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Section 10. Subsection (10) of section 320.08056, Florida Statutes, is amended to read:

320.08056 Specialty license plates.-

(10) A specialty license plate annual use fee collected and distributed under this chapter, or any interest earned from those fees, may not be used for commercial or for-profit

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activities nor for general or administrative expenses, except as authorized by s. 320.08058 or to pay the cost of the audit or report required by s. 320.08062(1).

- (a) As used in this section and s. 320.08058, the terms "administrative costs" and "administrative expenses" mean those expenditures which are considered as direct operating costs of the organization. These costs include but are not limited to the following:
- 1. Administrative salaries of employees and officers of the organization who do not, or cannot prove, via detailed daily time sheets, that they actively participate in program activities;
 - 2. Bookkeeping and support services of the organization;
- 3. Office supplies and equipment not directly utilized for the specified program(s);
- 4. Travel time, per diem, mileage reimbursement, and lodging expenses not directly associated with a specified program purpose;
- 5. Paper, printing, envelopes, and postage not directly associated with a specified program purpose; or
- 6. Miscellaneous expenses such as food, beverage, entertainment, and conventions.
- Section 11. Section 320.08062, Florida Statutes, is amended to read:
- 320.08062 Audits and attestations required; annual use fees of specialty license plates.-
- (1) (a) All organizations that receive annual use fee proceeds from the department are responsible for ensuring that proceeds are used in accordance with ss. 320.08056 and



320.08058.

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- (b) Any organization not subject to audit pursuant to s. 215.97 shall annually attest, under penalties of perjury, that such proceeds were used in compliance with ss. 320.08056 and 320.08058. The attestation shall be made annually in a form and format determined by the department.
- (c) Any organization subject to audit pursuant to s. 215.97 shall submit an audit report in accordance with rules promulgated by the Auditor General. The annual attestation shall be submitted to the department for review within 9 months after the end of the organization's fiscal year.
- (2) (a) Within 120 90 days after receiving an organization's audit or attestation, the department shall determine which recipients of revenues from specialty license plate annual use fees have not complied with subsection (1). In determining compliance, the department shall commission an independent actuarial consultant, or an independent certified public accountant, who has expertise in nonprofit and charitable organizations.
- (a) The department must discontinue the distribution of revenues to an organization that fails to submit the documentation required in subsection (1), but may resume distribution of the revenues upon receipt of the required documentation.
- (b) If the department or its designee determines that an organization has not complied or has failed to use the revenues in accordance with ss. 320.08056 and 320.08058, the department must discontinue the distribution of the revenues to the organization. The department must notify the organization of its

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findings and direct the organization to make the changes necessary in order to comply with this chapter. If the officers of the organization sign under penalties of perjury that they acknowledge the findings of the department and attest that they have taken corrective action and attest that the organization will submit to a follow-up review by the department, the department may resume the distribution of revenues until the department determines that the organization has complied.

(c) If an organization fails to comply with the department's directive requiring corrective actions as outlined in paragraph (b), the revenue distributions must be discontinued until completion of the next regular session of the Legislature. The department must notify the Legislature by the first day of the regular session of an organization whose revenues have been withheld pursuant to this paragraph. If the Legislature does not provide direction to the organization and the department regarding the status of the undistributed revenues, the department shall discontinue the plate, and undistributed revenues must within 12 months after the annual use fee proceeds are withheld by the department, the proceeds shall be immediately deposited into the Highway Safety Operating Trust Fund to offset department costs related to the issuance of specialty license plates.

(b) In lieu of discontinuing revenue disbursement pursuant to this subsection, upon determining that a recipient has not complied or has failed to use the revenues in accordance with ss. 320.08056 and 320.08058, and with the approval of the Legislative Budget Commission, the department is authorized to redirect previously collected and future revenues to an



organization that is able to perform the same or purposes as the original recipient.

(3) The department or its designee has the authority to examine all records pertaining to the use of funds from the sale of specialty license plates.

Section 12. Section 45. Except for a specialty license plate proposal which has submitted a letter of intent to the Department of Highway Safety and Motor Vehicles before prior to May 2, 2008, and which has submitted a valid survey, marketing strategy, and application fee as required by s. 320.08053, Florida Statutes, before October 1, 2008 prior to the effective date of this act, or which was included in a bill filed during the 2008 Legislative Session, the Department of Highway Safety and Motor Vehicles may not issue any new specialty license plates pursuant to ss. 320.08056 and 320.08058, Florida Statutes, between July 1, 2008, and July 1, 2016 $\frac{2011}{1000}$.

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======= T I T L E A M E N D M E N T =========

And the title is amended as follows: 116

Delete line 48

118 and insert:

> plate may be issued; amending s. 320.08056, F.S.; defining the terms "administrative costs" and "administrative expenses" for purposes of the section and s. 320.08058, F.S.; amending s. 320.08062, F.S.; revising provisions relating to audit and attestation requirements for annual use fee proceeds; requiring the Department of Highway Safety and Motor Vehicles to discontinue the distribution of revenues to an

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organization that does not meet specified requirements; authorizing the department to resume the distribution of revenue under certain conditions; requiring a report to the Legislature; requiring the discontinuance of a specialty plate under certain circumstances; amending chapter 2008-176, Laws of Florida, as amended; extending the prohibition on the issuance of new specialty license plates; amending s. 320.083, F.S.;



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	t (Brandes) recommende	
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Delete line 55 and insert:		
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Comm: WD		
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Appropriations Subcommittee on Transportation, Tourism, and Economic Development (Brandes) recommended the following:

Senate Amendment (with title amendment)

3 Delete lines 728 - 729

and insert:

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Section 17. Paragraph (b) of subsection (1) of section 322.2615, Florida Statutes, is amended to read:

322.2615 Suspension of license; right to review.-

(1)

(b) The suspension under paragraph (a) shall be pursuant to, and the notice of suspension shall inform the driver of, the



following:

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- 1.a. The driver refused to submit to a lawful breath, blood, or urine test and his or her driving privilege is suspended for a period of 1 year for a first refusal or for a period of 18 months if his or her driving privilege has been previously suspended as a result of a refusal to submit to such a test; or
- b. The driver was driving or in actual physical control of a motor vehicle and had an unlawful blood-alcohol level or breath-alcohol level of 0.08 or higher and his or her driving privilege is suspended for a period of 6 months for a first offense or for a period of 1 year if his or her driving privilege has been previously suspended under this section.
- The suspension period shall commence on the date of issuance of the notice of suspension.
- 3. The driver may request a formal or informal review of the suspension by the department within 10 days after the date of issuance of the notice of suspension or may request a review of eligibility for a restricted driving privilege under s. 322.271(7).
- The temporary permit issued at the time of suspension expires at midnight of the 10th day following the date of issuance of the notice of suspension.
- The driver may submit to the department any materials relevant to the suspension.
- 6. The driver may apply for installation of an ignition interlock device in accordance with s. 322.271(7).
- Section 18. Paragraph (b) of subsection (2) of section 322.2616, Florida Statutes, is amended to read:



322.2616 Suspension of license; persons under 21 years of age; right to review.-

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- The suspension under paragraph (a) must be pursuant (b) to, and the notice of suspension must inform the driver of, the following:
- 1.a. The driver refused to submit to a lawful breath test and his or her driving privilege is suspended for a period of 1 year for a first refusal or for a period of 18 months if his or her driving privilege has been previously suspended as provided in this section as a result of a refusal to submit to a test; or
- The driver was under the age of 21 and was driving or in actual physical control of a motor vehicle while having a blood-alcohol or breath-alcohol level of 0.02 or higher; and the person's driving privilege is suspended for a period of 6 months for a first violation, or for a period of 1 year if his or her driving privilege has been previously suspended as provided in this section for driving or being in actual physical control of a motor vehicle with a blood-alcohol or breath-alcohol level of 0.02 or higher.
- The suspension period commences on the date of issuance 2. of the notice of suspension.
- 3. The driver may request a formal or informal review of the suspension by the department within 10 days after the issuance of the notice of suspension.
- 4. A temporary permit issued at the time of the issuance of the notice of suspension shall not become effective until after 12 hours have elapsed and will expire at midnight of the 10th day following the date of issuance.

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- The driver may submit to the department any materials 5. relevant to the suspension of his or her license.
- 6. The driver may apply for installation of an ignition interlock device in accordance with s. 322.271(7).
- Section 19. Subsection (7) of section 322.271, Florida Statutes, is amended to read:
- 322.271 Authority to modify revocation, cancellation, or suspension order.-
- (7) Notwithstanding the provisions of s. 322.2615(10)(a) and (b), a person who has never previously had a driver license suspended under s. 322.2615, has never been disqualified under s. 322.64, has never been convicted of a violation of s. 316.193, and whose driving privilege is now suspended under s. 322.2615 is eligible for a restricted driving privilege pursuant to a hearing under subsection (2).
- (a) A person who applies for installation of an ignition interlock device in accordance with ss. 322.2615, or 322.2616, and complies with ignition interlock device requirements in accordance with s. 316.1937, shall receive credit on a day for day basis for the time he or she holds a valid ignition interlock license toward any mandatory ignition interlock usage required for a conviction for violating s. 316.193 arising from the same incident.
- (b) (a) For purposes of this subsection, a previous conviction outside of this state for driving under the influence, driving while intoxicated, driving with an unlawful blood-alcohol level, or any other alcohol-related or drugrelated traffic offense similar to the offense of driving under the influence as provided in s. 316.193 will be considered a

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previous conviction for a violation of s. 316.193, and a conviction for violation of former s. 316.028, former s. 316.1931, or former s. 860.01 is considered a conviction for a violation of s. 316.193.

(c) (b) The reinstatement shall be restricted to business purposes only, as defined in this section, for the duration of the suspension imposed under s. 322.2615. However, if the reinstatement is a result of installation of an ignition interlock device in accordance with this subsection, the person's driving privileges will only be subject to complying with subsection (2) and the terms of the ignition interlock device order.

(d) (c) Acceptance of the reinstated driving privilege as provided in this subsection is deemed a waiver of the right to formal and informal review under s. 322.2615. The waiver may not be used as evidence in any other proceeding.

Section 20. Present paragraphs (a), (b), (c), (d), and (e) of subsection (3) of section 322.2715, Florida Statutes, are redesignated as paragraphs (b), (c), (d), (e), and (f), respectively, and new paragraph (a) is added to that subsection, to read:

322.2715 Ignition interlock device.

- (3) If the person is convicted of:
- (a) A first offense of driving under the influence under s. 316.193 and has an unlawful blood-alcohol level or breathalcohol level as specified in s. 316.193(1), the person may have the ignition interlock device installed for at least 6 continuous months for the first offense.

Page 5 of 6



127	========== T I T L E A M E N D M E N T ===========
128	And the title is amended as follows:
129	Delete line 89
130	and insert:
131	identification card; amending s. 322.2615, F.S.;
132	authorizing ignition interlock device; amending s.
133	322.2616, F.S.;; amending s. 322.271, F.S.;
134	authorizing elected ignition interlock device
135	compliant time to be counted as credit toward
136	mandatory ignition interlock device usage; amending s.
137	322.2715, F.S.; authorizing ignition interlock device
138	installation for at least 6 continuous months for a
139	first offense of driving under the influence under s.
140	316.193; amending 337.25, F.S.;



	LEGISLATIVE ACTION	
Senate	•	House
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Appropriations Subcommittee on Transportation, Tourism, and Economic Development (Evers) recommended the following:

Senate Amendment (with title amendment)

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9 10 Between lines 1286 and 1287

4 insert:

Section 22. Sale of unsafe used tires; penalty.-

- (1) A used tire retailer in this state may not sell unsafe used passenger or light truck tires, unless such tires are sold for recapping.
- (2) For purposes of this section, a used tire is considered unsafe if:



11	(a) Any area of the tread is worn to 2/32-inch tread depth			
12	or less;			
13	(b) The damage to the tire, including any cuts, cracks,			
14	bulges, punctures, scrapes, or wear, exposes the reinforcing			
15	plies of the tire;			
16	(c) The tire has been improperly repaired, including:			
17	1. A repair made in the tread shoulder or belt edge area of			
18	<pre>the tire;</pre>			
19	2. A puncture repair in which the tire has not been sealed			
20	or patched on the inside and repaired with a cured rubber stem			
21	through to the outside of the tire;			
22	3. A repair to the sidewall or bead area of the tire; or			
23	4. A repair of a puncture larger than 1/4-inch;			
24	(d) The tire shows evidence of prior use of a temporary			
25	tire sealant without evidence of a subsequent proper repair;			
26	(e) The tire identification number has been defaced or			
27	removed;			
28	(f) The tire has inner liner or bead damage; or			
29	(g) The tire shows evidence of internal separation, such as			
30	a bulge or local area of irregular tread wear.			
31	(3) A person who knowingly sells an unsafe used tire in			
32	violation of this section commits a deceptive and unfair trade			
33	practice as provided in part II of chapter 501, Florida			
34	Statutes.			
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36	========= T I T L E A M E N D M E N T ==========			
37	And the title is amended as follows:			
38	Between lines 154 and 155			
39	<pre>insert:</pre>			



prohibiting the sale of unsafe used passenger or light
truck tires by used tire retailers; providing an
exception; providing what constitutes an unsafe used
tire; providing that the sale of such tires is a
deceptive and unfair trade practice;



	LEGISLATIVE ACTION			
Senate		House		
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Appropriations Subco	ommittee on Transportation	n, Tourism, and		
Economic Development (Evers) recommended the following:				
Senate Amendmer	nt to Amendment (871096)	(with title		
amendment)				
Delete line 7				
and insert:				
used passenger or light truck tires for purposes of mounting on				
a vehicle, unless su	ach tires are sold			
		_		
	ITLE AMENDMEN	T ========		
And the title is ame	ended as iollows:			



11	Delete line 40	
12	and insert:	
13	prohibiting the sale of certain unsafe used passenger	
14	or light	

LEGISLATIVE ACTION				
Senate	•	House		
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Appropriations Subcommittee on Transportation, Tourism, and Economic Development (Brandes) recommended the following:

Senate Amendment (with title amendment)

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Between lines 1286 and 1287

insert:

Section 22. Section 61.13016, Florida Statutes, is amended to read:

- 61.13016 Suspension of driver driver's licenses and motor vehicle registrations.-
- (1) The driver driver's license and motor vehicle registration of a support obligor who is delinquent in payment

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or who has failed to comply with subpoenas or a similar order to appear or show cause relating to paternity or support proceedings may be suspended. When an obligor is 15 days delinquent making a payment in support or failure to comply with a subpoena, order to appear, order to show cause, or similar order in IV-D cases, the Title IV-D agency may provide notice to the obligor of the delinquency or failure to comply with a subpoena, order to appear, order to show cause, or similar order and the intent to suspend by regular United States mail that is posted to the obligor's last address of record with the Department of Highway Safety and Motor Vehicles. When an obligor is 15 days delinquent in making a payment in support in non-IV-D cases, and upon the request of the oblique, the depository or the clerk of the court must provide notice to the obligor of the delinquency and the intent to suspend by regular United States mail that is posted to the obligor's last address of record with the Department of Highway Safety and Motor Vehicles. In either case, the notice must state:

- (a) The terms of the order creating the support obligation;
- (b) The period of the delinquency and the total amount of the delinquency as of the date of the notice or describe the subpoena, order to appear, order to show cause, or other similar order that which has not been complied with;
- (c) That notification will be given to the Department of Highway Safety and Motor Vehicles to suspend the obligor's driver driver's license and motor vehicle registration unless, within 20 days after the date that the notice is mailed, the obligor:
 - 1.a. Pays the delinquency in full and any other costs and

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fees accrued between the date of the notice and the date the delinquency is paid;

- b. Enters into a written agreement for payment with the obligee in non-IV-D cases or with the Title IV-D agency in IV-D cases; or in IV-D cases, complies with a subpoena or order to appear, order to show cause, or a similar order; or
- c. Files a petition with the circuit court to contest the delinquency action; and
- d. Demonstrates that he or she receives reemployment assistance or unemployment compensation pursuant to chapter 443;
- e. Demonstrates that he or she is disabled and incapable of self-support or that he or she receives benefits under the federal Supplemental Security Income or Social Security Disability Insurance programs;
- f. Demonstrates that he or she receives temporary cash assistance pursuant to chapter 414; or
- g. Demonstrates that he or she is making payments in accordance with a confirmed bankruptcy plan under chapter 11, chapter 12, or chapter 13 of the United States Bankruptcy Code, 11 U.S.C. ss. 101 et seq.; and
 - 2. Pays any applicable delinquency fees.

If an the obligor in a non-IV-D case cases enters into a written agreement for payment before the expiration of the 20-day period, the obligor must provide a copy of the signed written agreement to the depository or the clerk of the court. If an obligor seeks to satisfy sub-subparagraph 1.d., sub-subparagraph 1.e., sub-subparagraph 1.f., or sub-subparagraph 1.g. before expiration of the 20-day period, the obligor must provide the

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applicable documentation or proof to the depository or the clerk of the court.

- (2)(a) Upon petition filed by the obligor in the circuit court within 20 days after the mailing date of the notice, the court may, in its discretion, direct the department to issue a license for driving privilege privileges restricted to business purposes only, as defined by s. 322.271, if the person is otherwise qualified for such a license. As a condition for the court to exercise its discretion under this subsection, the obligor must agree to a schedule of payment on any child support arrearages and to maintain current child support obligations. If the obligor fails to comply with the schedule of payment, the court shall direct the Department of Highway Safety and Motor Vehicles to suspend the obligor's driver driver's license.
- (b) The obligor must serve a copy of the petition on the Title IV-D agency in IV-D cases or on the depository or the clerk of the court in non-IV-D cases. When an obligor timely files a petition to set aside a suspension, the court must hear the matter within 15 days after the petition is filed. The court must enter an order resolving the matter within 10 days after the hearing, and a copy of the order must be served on the parties. The timely filing of a petition under this subsection stays the intent to suspend until the entry of a court order resolving the matter.
- (3) If the obligor does not, within 20 days after the mailing date on the notice, pay the delinquency; renter into a written payment agreement; r comply with the subpoena, order to appear, order to show cause, or other similar order; , or file a motion to contest; or satisfy sub-subparagraph (1)(c)1.d., sub-

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subparagraph (1)(c)1.e., sub-subparagraph (1)(c)1.f., or subsubparagraph (1)(c)1.g., the Title IV-D agency in IV-D cases, or the depository or clerk of the court in non-IV-D cases, may shall file the notice with the Department of Highway Safety and Motor Vehicles and request the suspension of the obligor's driver driver's license and motor vehicle registration in accordance with s. 322.058.

- (4) The obligor may, within 20 days after the mailing date on the notice of delinquency or noncompliance and intent to suspend, file in the circuit court a petition to contest the notice of delinquency or noncompliance and intent to suspend on the ground of mistake of fact regarding the existence of a delinquency or the identity of the obligor. The obligor must serve a copy of the petition on the Title IV-D agency in IV-D cases or depository or clerk of the court in non-IV-D cases. When an obligor timely files a petition to contest, the court must hear the matter within 15 days after the petition is filed. The court must enter an order resolving the matter within 10 days after the hearing, and a copy of the order must be served on the parties. The timely filing of a petition to contest stays the notice of delinquency and intent to suspend until the entry of a court order resolving the matter.
- (5) The procedures prescribed in this section and s. 322.058 may be used to enforce compliance with an order to appear for genetic testing.
- Section 23. Section 322.055, Florida Statutes, is amended to read:
- 322.055 Revocation or suspension of, or delay of eligibility for, driver driver's license for persons 18 years of

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age or older convicted of certain drug offenses.-

- (1) Notwithstanding the provisions of s. 322.28, upon the conviction of a person 18 years of age or older for possession or sale of, trafficking in, or conspiracy to possess, sell, or traffic in a controlled substance, the court shall direct the department to revoke the driver driver's license or driving privilege of the person. The period of such revocation shall be 1 year 2 years or until the person is evaluated for and, if deemed necessary by the evaluating agency, completes a drug treatment and rehabilitation program approved or regulated by the Department of Children and Families Family Services. However, the court may, in its sound discretion, direct the department to issue a license for driving privilege privileges restricted to business or employment purposes only, as defined by s. 322.271, if the person is otherwise qualified for such a license. A driver whose license or driving privilege has been suspended or revoked under this section or s. 322.056 may, upon the expiration of 6 months, petition the department for restoration of the driving privilege on a restricted or unrestricted basis depending on length of suspension or revocation. In no case shall a restricted license be available until 6 months of the suspension or revocation period has expired.
- (2) If a person 18 years of age or older is convicted for the possession or sale of, trafficking in, or conspiracy to possess, sell, or traffic in a controlled substance and such person is eligible by reason of age for a driver driver's license or privilege, the court shall direct the department to withhold issuance of such person's driver driver's license or

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driving privilege for a period of 1 year 2 years after the date the person was convicted or until the person is evaluated for and, if deemed necessary by the evaluating agency, completes a drug treatment and rehabilitation program approved or regulated by the Department of Children and Families Family Services. However, the court may, in its sound discretion, direct the department to issue a license for driving privilege privileges restricted to business or employment purposes only, as defined by s. 322.271, if the person is otherwise qualified for such a license. A driver whose license or driving privilege has been suspended or revoked under this section or s. 322.056 may, upon the expiration of 6 months, petition the department for restoration of the driving privilege on a restricted or unrestricted basis depending on the length of suspension or revocation. In no case shall a restricted license be available until 6 months of the suspension or revocation period has expired.

(3) If a person 18 years of age or older is convicted for the possession or sale of, trafficking in, or conspiracy to possess, sell, or traffic in a controlled substance and such person's driver driver's license or driving privilege is already under suspension or revocation for any reason, the court shall direct the department to extend the period of such suspension or revocation by an additional period of 1 year 2 years or until the person is evaluated for and, if deemed necessary by the evaluating agency, completes a drug treatment and rehabilitation program approved or regulated by the Department of Children and Families Family Services. However, the court may, in its sound discretion, direct the department to issue a license for driving

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privilege privileges restricted to business or employment purposes only, as defined by s. 322.271, if the person is otherwise qualified for such a license. A driver whose license or driving privilege has been suspended or revoked under this section or s. 322.056 may, upon the expiration of 6 months, petition the department for restoration of the driving privilege on a restricted or unrestricted basis depending on the length of suspension or revocation. In no case shall a restricted license be available until 6 months of the suspension or revocation period has expired.

(4) If a person 18 years of age or older is convicted for the possession or sale of, trafficking in, or conspiracy to possess, sell, or traffic in a controlled substance and such person is ineligible by reason of age for a driver driver's license or driving privilege, the court shall direct the department to withhold issuance of such person's driver driver's license or driving privilege for a period of 1 year 2 years after the date that he or she would otherwise have become eligible or until he or she becomes eligible by reason of age for a driver driver's license and is evaluated for and, if deemed necessary by the evaluating agency, completes a drug treatment and rehabilitation program approved or regulated by the Department of Children and Families Family Services. However, the court may, in its sound discretion, direct the department to issue a license for driving privilege privileges restricted to business or employment purposes only, as defined by s. 322.271, if the person is otherwise qualified for such a license. A driver whose license or driving privilege has been suspended or revoked under this section or s. 322.056 may, upon

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the expiration of 6 months, petition the department for restoration of the driving privilege on a restricted or unrestricted basis depending on the length of suspension or revocation. In no case shall a restricted license be available until 6 months of the suspension or revocation period has expired.

- (5) A court that orders the revocation or suspension of, or delay in eligibility for, a driver license pursuant to this section shall make a specific, articulated determination as to whether the issuance of a license for driving privilege restricted to business purposes only, as defined in s. 322.271, is appropriate in each case.
- (6) (5) Each clerk of court shall promptly report to the department each conviction for the possession or sale of, trafficking in, or conspiracy to possess, sell, or traffic in a controlled substance.

Section 24. Section 322.058, Florida Statutes, is amended to read:

- 322.058 Suspension of driving privilege privileges due to support delinquency; reinstatement.-
- (1) When the department receives notice from the Title IV-D agency or depository or the clerk of the court that any person licensed to operate a motor vehicle in the State of Florida under the provisions of this chapter has a delinquent support obligation or has failed to comply with a subpoena, order to appear, order to show cause, or similar order, the department shall suspend the driver driver's license of the person named in the notice and the registration of all motor vehicles owned by that person.

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- (2) The department must reinstate the driving privilege and allow registration of a motor vehicle when the Title IV-D agency in IV-D cases or the depository or the clerk of the court in non-IV-D cases provides to the department an affidavit stating that:
 - (a) The person has paid the delinquency;
- (b) The person has reached a written agreement for payment with the Title IV-D agency or the oblique in non-IV-D cases;
- (c) A court has entered an order granting relief to the obligor ordering the reinstatement of the license and motor vehicle registration; or
- (d) The person has complied with the subpoena, order to appear, order to show cause, or similar order;
- (e) The person receives reemployment assistance or unemployment compensation pursuant to chapter 443;
- (f) The person is disabled and incapable of self-support or receives benefits under the federal Supplemental Security Income or Social Security Disability Insurance programs;
- (q) The person receives temporary cash assistance pursuant to chapter 414; or
- (h) The person is making payments in accordance with a confirmed bankruptcy plan under chapter 11, chapter 12, or chapter 13 of the United States Bankruptcy Code, 11 U.S.C. ss. 101 et seq.
- (3) The department shall not be held liable for any license or vehicle registration suspension resulting from the discharge of its duties under this section.
- (4) This section applies only to the annual renewal in the owner's birth month of a motor vehicle registration and does not

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apply to the transfer of a registration of a motor vehicle sold by a motor vehicle dealer licensed under chapter 320, except for the transfer of registrations which includes the annual renewals. This section does not affect the issuance of the title to a motor vehicle, notwithstanding s. 319.23(8)(b).

Section 25. Paragraph (a) of subsection (1) of section 562.11, Florida Statutes, is amended to read:

562.11 Selling, giving, or serving alcoholic beverages to person under age 21; providing a proper name; misrepresenting or misstating age or age of another to induce licensee to serve alcoholic beverages to person under 21; penalties.-

- (1)(a)1. A It is unlawful for any person may not to sell, give, serve, or permit to be served alcoholic beverages to a person under 21 years of age or to permit a person under 21 years of age to consume such beverages on the licensed premises. A person who violates this subparagraph commits a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083. A person who violates this subparagraph a second or subsequent time within 1 year after a prior conviction commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.
- 2. In addition to any other penalty imposed for a violation of subparagraph 1., the court may order the Department of Highway Safety and Motor Vehicles to withhold the issuance of, or suspend or revoke, the driver driver's license or driving privilege, as provided in s. 322.057, of any person who violates subparagraph 1. This subparagraph does not apply to a licensee, as defined in s. 561.01, who violates subparagraph 1. while acting within the scope of his or her license or an employee or

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agent of a licensee, as defined in s. 561.01, who violates subparagraph 1. while engaged within the scope of his or her employment or agency.

3. A court that withholds the issuance of, or suspends or revokes, the driver license or driving privilege of a person pursuant to subparagraph 2. may direct the Department of Highway Safety and Motor Vehicles to issue the person a license for driving privilege restricted to business purposes only, as defined in s. 322.271, if he or she is otherwise qualified.

Section 26. Section 812.0155, Florida Statutes, is amended to read:

812.0155 Suspension of driver driver's license following an adjudication of guilt for theft.-

- (1) Except as provided in subsections (2) and (3), the court may order the suspension of the driver driver's license of each person adjudicated guilty of any misdemeanor violation of s. 812.014 or s. 812.015, regardless of the value of the property stolen. The court shall order the suspension of the driver's license of each person adjudicated quilty of any misdemeanor violation of s. 812.014 or s. 812.015 who has previously been convicted of such an offense. Upon ordering the suspension of the driver driver's license of the person adjudicated guilty, the court shall forward the driver driver's license of the person adjudicated guilty to the Department of Highway Safety and Motor Vehicles in accordance with s. 322.25.
- (a) The first suspension of a driver driver's license under this subsection shall be for a period of up to 6 months.
- (b) A second or subsequent suspension of a driver driver's license under this subsection shall be for 1 year.

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- (2) The court may revoke, suspend, or withhold issuance of a driver driver's license of a person less than 18 years of age who violates s. 812.014 or s. 812.015 as an alternative to sentencing the person to:
- (a) Probation as defined in s. 985.03 or commitment to the Department of Juvenile Justice, if the person is adjudicated delinquent for such violation and has not previously been convicted of or adjudicated delinquent for any criminal offense, regardless of whether adjudication was withheld.
- (b) Probation as defined in s. 985.03, commitment to the Department of Juvenile Justice, probation as defined in chapter 948, community control, or incarceration, if the person is convicted as an adult of such violation and has not previously been convicted of or adjudicated delinquent for any criminal offense, regardless of whether adjudication was withheld.
- (3) As used in this subsection, the term "department" means the Department of Highway Safety and Motor Vehicles. A court that revokes, suspends, or withholds issuance of a driver driver's license under subsection (2) shall:
- (a) If the person is eligible by reason of age for a driver driver's license or driving privilege, direct the department to revoke or withhold issuance of the person's driver driver's license or driving privilege for not less than 6 months and not more than 1 year;
- (b) If the person's driver driver's license is under suspension or revocation for any reason, direct the department to extend the period of suspension or revocation by not less than 6 months and not more than 1 year; or
 - (c) If the person is ineligible by reason of age for a

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driver driver's license or driving privilege, direct the department to withhold issuance of the person's driver driver's license or driving privilege for not less than 6 months and not more than 1 year after the date on which the person would otherwise become eligible.

- (4) Subsections (2) and (3) do not preclude the court from imposing any sanction specified or not specified in subsection (2) or subsection (3).
- (5) A court that suspends the driver license of a person pursuant to subsection (1) may direct the Department of Highway Safety and Motor Vehicles to issue the person a license for driving privilege restricted to business purposes only, as defined in s. 322.271, if he or she is otherwise qualified.

Section 27. Section 832.09, Florida Statutes, is amended to read:

- 832.09 Suspension of driver license after warrant or capias is issued in worthless check case.-
- (1) The court may order the suspension or revocation of the driver license of a Any person who is being prosecuted for passing a worthless check in violation of s. 832.05, who fails to appear before the court and against whom a warrant or capias for failure to appear is issued by the court if the person has previously been adjudicated guilty of a violation of s. 832.05 shall have his or her driver's license suspended or revoked pursuant to s. 322.251.
- (2) Within 5 working days after the court orders the suspension of a driver license pursuant to subsection (1) issuance of a warrant or capias for failure to appear, the clerk of the court in the county where the warrant or capias is issued



shall notify the Department of Highway Safety and Motor Vehicles by the most efficient method available of the action of the court.

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======= T I T L E A M E N D M E N T ========= And the title is amended as follows:

Between lines 154 and 155

395 insert:

> amending s. 61.13016, F.S.; revising notification requirements with respect to the suspension of the driver license of a child support obligor; requiring delinquent child support obligors to provide certain documentation within a specified period in order to prevent the suspension of a driver license; amending s. 322.055, F.S.; reducing the mandatory period of revocation or suspension of, or delay in eligibility for, a driver license for persons convicted of certain drug offenses; requiring the court to make a determination as to whether a restricted license would be appropriate for persons convicted of certain drug offenses; amending s. 322.058, F.S.; requiring the Department of Highway Safety and Motor Vehicles to reinstate the driving privilege and allow registration of a motor vehicle of a child support obligor upon receipt of an affidavit containing specified information; amending s. 562.11, F.S.; authorizing the court to direct the Department of Highway Safety and Motor Vehicles to issue a restricted driver license to certain persons; amending s. 812.0155, F.S.; deleting



a provision requiring the suspension of the driver
license of a person adjudicated guilty of certain
offenses; authorizing the court to direct the
Department of Highway Safety and Motor Vehicles to
issue a restricted driver license to certain persons;
amending s. 832.09, F.S.; providing that the
suspension of a driver license of a person being
prosecuted for passing a worthless check is
discretionary;



	LEGISLATIVE ACTION	
Senate		House
Appropriations Subo	committee on Transportat	zion, Tourism, and
Economic Developmer	nt (Evers) recommended t	the following:
Senate Amendme	ent (with title amendmen	it)
Between lines	728 and 729	
insert:		
	ection 337.1077, Florida	Statutes, is created
to read:		
337.1077 Asset	t management contracts	- -
(1) An asset m		adad by the Department
	management contract awar	ded by the Department

(a) That a contractor may use only products listed on a

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qualified products list.

- (b) When performing striping or maintenance, that a contractor replace or repair a marking using the same standards and the same class and quality of materials that were used in the initial striping or maintenance.
- (c) That road striping and markings meet the same reflectivity standards as markings that are placed during the initial striping on the state's roadways.
- (2) The department shall develop adequate testing procedures by rule to ensure that proper materials have been used and that markings meet the appropriate reflectivity standards.

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======= T I T L E A M E N D M E N T ========= And the title is amended as follows:

Delete line 89

and insert:

identification card; creating s. 337.1077, F.S.; requiring that asset management contracts awarded by the Department of Transportation include specified provisions; requiring the Department of Transportation to develop adequate testing procedures for reflectivity standards; amending s. 337.25, F.S.;



LEGISLATIVE ACTION					
Senate		House			
	•	1272			
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Appropriations Subcommittee on Transportation, Tourism, and Economic Development (Evers) recommended the following:

Senate Amendment to Amendment (904148)

Delete lines 12 - 16

and insert:

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(b) That road striping and markings meet, at a minimum, the same



	LEGISLATIVE ACTION	
Senate	•	House
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Appropriations Subcommittee on Transportation, Tourism, and Economic Development (Simpson) recommended the following:

Senate Amendment (with title amendment)

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Between lines 728 and 729

4 insert:

> Section 17. Subsection (3) of section 322.292, Florida Statutes, is amended to read:

322.292 DUI programs supervision; powers and duties of the department.-

(3) DUI programs may must be operated by either governmental entities, for-profit corporations, or not-for-



11	profit corporations.
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13	========= T I T L E A M E N D M E N T ==========
14	And the title is amended as follows:
15	Delete line 89
16	and insert:
17	identification card; amending s. 322.292, F.S.;
18	authorizing DUI programs to be operated by
19	governmental entities, for-profit corporations, or
20	not-for-profit corporations; amending s. 337.25, F.S.;



	LEGISLATIVE ACTION	
Senate		House
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Appropriations Subcommittee on Transportation, Tourism, and Economic Development (Latvala) recommended the following:

Senate Amendment (with title amendment)

3 Between lines 597 and 598 4 insert:

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Section 12. Subsection (7) of section 320.771, Florida Statutes, is amended to read:

320.771 License required of recreational vehicle dealers.-

(7) SUPPLEMENTAL LICENSE.—A Any person licensed under pursuant to this section shall be entitled to operate one or more additional places of business under a supplemental license

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for each such business if the ownership of each business is identical to that of the principal business for which the original license is issued. Each supplemental license shall run concurrently with the original license and shall be issued upon application by the licensee on a form to be furnished by the department and payment of a fee of \$50 for each such license. Only one licensed dealer shall operate at the same place of business. A supplemental license authorizing off-premises sales shall be issued, at no charge to the dealer, for a period not to exceed 10 consecutive calendar days. A licensed dealer who conducts an off-premises sale not in conjunction with a public vehicle show, as defined in s. 320.3203(5)(c), shall:

- (a) Notify the applicable local department office of the specific dates and location for which such license is requested.
- (b) Provide staff to work at the temporary location for the duration of the off-premises sale.
 - (c) Meet all local government permit requirements.
- (d) Have the permission of the property owner to operate at that location.
- (e) Conspicuously display a sign at the licensed location which clearly identifies the dealer's name and business address as listed on the dealer's original license.
- (f) Prominently include the dealer's name and business address, as listed on the dealer's original license, in all advertisements associated with such sale.

======= T I T L E A M E N D M E N T ========== And the title is amended as follows:

Delete line 63



40	and insert:
41	costs; amending s. 320.771, F.S.; requiring a licensed
42	recreational vehicle dealer who applies for a
43	supplemental license to hold certain off-premises
44	sales to notify the local Department of Highway Safety
45	and Motor Vehicles office of the dates and location
46	for such sales; specifying requirements for licensed
47	recreational vehicle dealers to hold such sales;
48	creating s. 322.032, F.S.; requiring the

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By:	The Profession	al Staff of th		ns Subcommittee or elopment	n Transportation	, Tourism, and Economic
BILL:	CS/SB 1272					
INTRODUCER:	JCER: Transportation Committee and Senator Brandes					
SUBJECT:	Transportation and Motor Vehicles					
DATE:	March 12, 2	2014	REVISED:			
ANAL	YST	STAFF	DIRECTOR	REFERENCE		ACTION
1. Price		Eichin		TR	Fav/CS	
2. Carey		Martin		ATD	Pre-meeting	g
3.				AP		

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

Summary:

I.

CS/SB 1272 makes a number of revisions to transportation laws administered by the Florida Department of Transportation (FDOT) and to motor vehicle laws administered by the Department of Highway Safety & Motor Vehicles (DHSMV). More specifically, the bill:

- Extends the Florida Transportation Commission's (FTC) oversight of expressway and bridge authorities to the Mid-Bay Bridge Authority (MBBA) and repeals provisions relating to the Florida Statewide Passenger Rail Commission (FSPRC).
- Prohibits the enforcement of State Uniform Traffic Laws by any means other than the direct observation and intervention of a law enforcement officer or other duly appointed individual unless expressly authorized.
- Requires the Department of State, in consultation with the Department of Law Enforcement, to establish a retention schedule for records generated through the use of an automated license plate recognition system.
- Prohibits a bus from stopping to load or unload passengers in a manner that restricts the progression of traffic on a roadway.
- Provides that the prohibition against unattended vehicles left with the engine running does
 not apply to a vehicle started by remote control while the ignition, transmission, and doors
 are locked.
- Includes devices used to improve driver safety in the current exception for devices that may be mounted on windshields.

Expands those authorized to conduct testing of autonomous vehicle technology, expands
potential testing locations, and removes the requirement that a human operator be in the
vehicle when testing on a closed course or designated testing roadways.

- Limits the DHSMV's authority to withhold the issuance of a vehicle registration when a notice to surrender has been submitted by a lienor to the DHSMV to the vehicle identified the notice. The bill allows the registered owner to dispute a notice to surrender by bringing a civil action and provides procedural requirements for disposition of a challenge.
- Directs the DHSMV to develop a plan of action that addresses motor vehicle registration holds for outstanding tolls, parking tickets, and fines.
- Authorizes individuals with amateur radio licenses recognized, as opposed to issued, by the Federal Communications Commission (FCC) to apply for a special license plate.
- Requires the DHSMV to develop an optional digital proof of driver license.
- Authorizes tax collectors who have completed the transition of driver license services to retain certain fees related to license issuance that are currently deposited into the Highway Safety Operating Trust Fund.
- Exempts applicants who are homeless or whose annual income is at or below 100% of the federal poverty level from the \$25 fee for an identification card.
- Revises the terms and conditions under which the FDOT may sell or lease properties acquired for transportation rights-of-way.
- Amends the process that the FDOT must follow relating to proposals to enter into a lease of FDOT property for joint public-private development.
- Revises state law relating to the designation, voting membership, and reapportionment of metropolitan planning organizations (MPOs).
- Authorizes Enterprise Florida, Inc., to be a consultant to the FDOT for consideration of economic development transportation projects.
- Requires full-service gasoline stations offering self-service at a lesser cost to meet certain decal display requirements and preempts local government laws and regulations relating to the provision of fueling assistance by a self-service gas station.
- Authorizes the FDOT to program and pay maintenance costs related to the Pinellas Bayway.
- Makes various editorial and grammatical changes and corrects cross-references necessitated by changes made elsewhere in the bill.

The bill has not been reviewed by the Revenue Estimating Conference. However, staff estimates a recurring negative impact to the General Revenue Fund, a recurring negative impact to the Highway Safety Operating Trust Fund, and a positive fiscal impact to county Tax Collectors beginning in Fiscal Year 2014-15. See Section V.

II. Present Situation:

The present situation is discussed below in Effect of Proposed Changes in this bill analysis.

III. Effect of Proposed Changes:

Florida Transportation Commission Oversight of Mid-Bay Bridge Authority and Passenger Rail Systems

Current Situation

The Florida Transportation Commission (FTC) is charged with periodically reviewing the status of the state transportation system, including rail and other component modes, and with recommending improvements to the system to the Governor and the Legislature. In 2007, the Legislature passed HB 985 amending s. 20.23(2)(b)8, F.S., to expand the oversight role of the Florida Transportation Commission to include monitoring the efficiency, productivity, and management of the various tolling authorities created under ch. 348 and ch. 349, F.S. The Commission conducts periodic reviews of each authority's operations and budget, acquisition of property, management of revenue and bond proceeds, and compliance with applicable laws and generally accepted accounting principles.

The Mid-Bay Bridge Authority (MBBA)¹ is the governing body of an independent special district in Okaloosa County for the purpose of planning, constructing, operating, and maintaining a bridge over the Choctawhatchee Bay. The MBBA operates the tolled, 3.6-mile long Mid-Bay Bridge across the Choctawhatchee Bay and approaches (SR 293) on the northern and southern sides of the bridge. The facility, which connects SR 20 with U.S. 98 east of Destin, is a link between Interstate 10 and U.S. 98 and provides a more direct route to tourists and residents between northern and southern Okaloosa and Walton Counties.² No state entity is currently charged with monitoring the efficiency, productivity, and management of the MBBA.

In 2009, the Florida Legislature created the Florida Statewide Passenger Rail Commission (FSPRC) to monitor, advise and review publicly-funded passenger rail systems³, resulting in oversight responsibilities that overlap with or are redundant to those of the FTC. Specifically, and similar to the duty of the FTC, the Legislature charged the FSPRC in s. 20.23(3)(b)1., F.S., with the function of:

Monitoring the efficiency, productivity, and management of all publicly funded passenger rail systems in the state, including, but not limited to, any authority created under chapter 343, chapter 349, or chapter 163 if the authority receives public funds for the provision of passenger rail service. ... This paragraph does not preclude the Florida Transportation Commission from conducting its performance and work program monitoring responsibilities.

The FDOT provides administrative support and service to the FSPRC. The commission last met in July 2012. Six of the nine seats on the FSPRC are currently vacant. The remaining three seats expire in August of 2014. 4

Effect of Proposed Changes

Section 1 amends s. 20.23, F.S., expanding the FTC oversight responsibilities to include monitoring the efficiency, productivity, and management of the MBBA. The bill also amends

¹ Re-created by special act, ch. 2000-411, L.O.F.

² Senate Issue Brief 2012-208, Cost Effectiveness of Regional Expressway and Bridge Authorities, (September 2011).

³ The only publicly funded passenger rail system in the state (Tri-Rail) then and now existing is operated by the South Florida Regional Transportation Authority, which is established in ch. 343, F.S. However, the first phase (31 miles) of a commuter rail project, SunRail,—an eventual 61-mile stretch of existing rail freight tracks through Orange, Seminole, Volusia and Osceola counties and the City of Orlando -- is under construction, and service could begin as early as 2014.

⁴ The FDOT email, February 24, 2014, on file in the Senate Transportation Committee.

s. 20.23, F.S., to repeal the Florida Statewide Passenger Rail Commission. Overlapping oversight of publicly-funded passenger rail systems is eliminated and remains solely with the FTC.

Section 2 of the bill revises s. 110.205, F.S., to modernize terms and correct cross-references required by statutory changes made elsewhere in the bill.

Enforcement of State Uniform Traffic Control by Direct Observation

Current Situation

Section 316.007, F.S., requires that the provisions of ch. 316, F.S., be applicable and uniform throughout the state in all political subdivisions and municipalities, and prohibits local authorities from enacting or enforcing any ordinance on matters covered by this chapter unless expressly authorized.

Effect of Proposed Changes

Section 3 creates s. 316.0071, F.S., to prohibit, unless expressly authorized, enforcement of Florida Uniform Traffic Control Law,⁵ by a method other than the direct observation and intervention of a law enforcement officer, a parking enforcement specialist, a traffic infraction enforcement officer, or any other duly appointed individual. This has the effect of requiring direct observation to issue a traffic citation for violations of ch. 316, F.S., unless automated or other enforcement is expressly authorized. The bill does not have any effect on the use of red light cameras because red light cameras are expressly authorized under s. 316.0083, F.S.

Automated License Plate Recognition Systems

Current Situation

An automated license plate recognition system (ALPRS) uses computerized optical character recognition to extract vehicle license plate information from an image or a sequence of images. The extracted information can be used with or without a database for many applications, such as electronic payment systems (toll payment, parking fee payment), and freeway and arterial monitoring systems for real-time traffic speed projections. This captured information (i.e., license plate number, date, time, and location) is collected, and may be matched to personal identifying databases and sometimes pooled into regional sharing systems. As a result, enormous databases may house the location and travel patterns of thousands, if not millions of individual motorists.

As an operational tool for law enforcement, ALPRSs scan the license plates of moving or parked vehicles while either mounted on a moving patrol car or attached to a fixed location, such as a toll plaza or free-standing installation. Though designed to assist law enforcement with day-to-day vehicle violations, an ALPRS may collect and store extensive location information about each vehicle in its field of vision. Photographs captured by an ALPRS may contain more than simply the license plate, and sometimes include a substantial part of a vehicle, its occupants, and its immediate vicinity. Law enforcement can use captured photographs to verify witness descriptions of vehicles and confirm identifying features.

⁵ Chapter 316, Florida Statues.

Effect of Proposed Changes

Section 4 creates s. 316.0778, F.S., to define "automated license plate recognition system" to mean "a system of one or more mobile or fixed high-speed cameras combined with computer algorithms to convert images of license plates into computer-readable data." The Department of State, in consultation with the Department of Law Enforcement, is directed to establish a retention schedule for records containing images and data generated through the use of an automated license plate recognition system, including a maximum period that records may be retained. Entities in possession of such records will be required to retain them in compliance with the schedule.

Loading and Unloading of Bus Passengers

Current Situation

Section 316.0815, F.S., requires that a driver of a vehicle yield the right-of-way to a publicly owned transit bus traveling in the same direction when the bus driver has signaled and the bus is reentering the traffic flow from a specifically designated pullout bay. However, specifically designated pullout bays are not available at every location at which such buses stop for the purpose of loading and unloading bus passengers, and stops are routinely made in the maintraveled portion of a roadway.

Section 316.083, F.S., authorizes drivers to overtake and pass a vehicle proceeding in the same direction and requires the driver of the overtaken vehicle to give way to the right in favor of the overtaking vehicle, without increasing vehicle speed, until completely passed by the overtaking vehicle. This requirement applies to the drivers of buses stopped in the main-traveled portion of a roadway to load and unload passengers.

Effect of Proposed Changes

Section 5 creates s. 316.0817, F.S., notwithstanding any other law, to prohibit a bus from stopping to load or unload passengers in a manner that impedes, blocks, or otherwise restricts the progression of traffic on the main-traveled portion of a roadway if there is another reasonable means for the bus to stop parallel to the travel lane and safely load and unload passengers. "Reasonable means" is defined for purposes of the new section to mean "sufficient unobstructed pavement or a designated turn lane that is sufficient in length to allow the safe loading and unloading of passengers parallel to the travel lane." These provisions do not apply to school buses. Enforcement of these provisions may be difficult, as the definition of "reasonable means" may be subject to differing interpretations. Private owners of "sufficient unobstructed pavement" that may be adjacent and parallel to the travel lane may object to damage incurred to the pavement should use of the owner's pavement occur.

Unattended Motor Vehicles/Remote Starters

Current Situation

Section 316.1975(2)(d), F.S., prohibits a vehicle from standing unattended with the engine running and ignition not in locked position with the key removed. A violation of this section is a

noncriminal traffic infraction punishable as a nonmoving violation.⁶ This section does not apply to the operator of:

- An authorized emergency vehicle equipped with antitheft device prohibiting the vehicle from being driven;
- A licensed delivery truck being used for business; or
- A solid waste or recovered materials collection vehicle.

Remote keyless systems are devices that allow a vehicle to be started up without requiring either the driver or the key to be physically inside the automobile. This is accomplished through a component that is connected to the ignition system and fitted with a radio receiver. When that component receives a signal from a paired transmitter, which typically takes the form of a key fob, it activates the starter motor. Through the advancement of technology, some newer vehicle models can be started by way of Smartphones.

Many vehicle models currently on the market and in use on the roadways are capable of being started by remote control. The current exceptions from the prohibition against allowing a vehicle to stand unattended without first stopping the engine, locking the ignition, and removing the key do not include a vehicle that is started by remote control while the ignition, transmission, and doors are locked.

Effect of Proposed Changes

Section 6 amends s. 316.1975, F.S., to provide that the prohibition of leaving a vehicle unattended with the engine running does not apply to a vehicle started by remote control while the ignition, transmission, and doors are locked.

Vehicle Windshields/Global Positioning System Devices

Current Situation

Current law requires that every motor vehicle, except a motorcycle or implement of husbandry, be equipped with a windshield.⁷ Operation of a vehicle with any sign, sun-screening material, product, or covering attached to, in, or on the windshield is prohibited, except for the following:

- A certificate or other paper required to be displayed by law.
- Sun-screening material along a strip at the top of the windshield, if the material is transparent and does not encroach upon the driver's direct forward viewing area.
- A device, issued by a governmental entity or its designee, used for electronic toll payments.
- A global positioning system (GPS) or similar device used to obtain navigation or routing information while the motor vehicle is being operated.⁸

Many public and private entities utilize GPS and camera-based devices to monitor fleet operations and provide additional sensory-based safety features. Suppliers of such devices report multiple benefits, such as improved vehicle maintenance, driver safety, and delivery times,

⁶ Section 318.18, F.S. The penalty for a nonmoving violation is \$30.

⁷ Section 316.2952(1), F.S.

⁸ Section 316.2952(2), F.S.

⁹ See, *e.g.*, the following supplier websites: http://www.fleetistics.com/; http://www.fleetistics.com/; <a href

as well as reduced insurance costs and overall reduction in operational expenses. Concern exists that the current exception for GPS or similar devices on vehicle windshields for purposes other than navigation or routing may not allow these devices to be placed on windshields.

Effect of Proposed Changes

Section 7 amends s. 316.2952(2), F.S., to specifically include in the current exception for GPS devices on windshields, those devices used to improve driver safety as a component of safety or provide driver feedback.

Autonomous Vehicle Testing

Current Situation

Section 316.86, F.S., currently authorizes operation of autonomous, or "self-driving," vehicles on roads in this state by employees, contractors, or other persons designated by manufacturers of autonomous technology for the purpose of testing the technology. The law requires that a human operator be present in the autonomous vehicle with the ability to monitor the vehicle's performance and if necessary to intervene. This provision does not apply when the autonomous vehicle is being tested on a closed course. An entity is required to submit to the DHSMV an instrument of insurance, surety bond, or proof of self-insurance in the amount of \$5 million before performing testing in this state.

Effect of Proposed Changes

Section 8 amends s. 316.86, F.S., to expand those authorized to conduct testing to research organizations associated with accredited educational institutions. The requirement that a human be present in the vehicle is removed in certain circumstances and testing locations are expanded. A human operator must retain the ability to monitor the vehicle's performance and intervene, if necessary, unless the vehicle is being tested or demonstrated on a closed course *or any other testing roadway as designated by the FDOT and applicable local or county government.*

Motor Vehicle Registration Holds

Current Situation

Section 320.02, F.S., requires every owner or operator of a motor vehicle, driving on roads of Florida to register his or her vehicle in this state with the DHSMV or its authorized agent.

Section 320.1316, F.S., allows a lienor to notify the DHSMV when a liened vehicle is not surrendered as ordered and has otherwise been disposed of, concealed, removed, or destroyed by the registered owner (lienee.) When the DHSMV receives notice from a lienor, the registered vehicle's owners name is placed on the list of persons who may not be issued a license plate or revalidation sticker for any vehicle. If the unsurrendered vehicle is jointly-owned, the name of each registered owner is placed on the list and no vehicle may be registered by any of the named individuals.

The lienor must maintain proof that written notice to surrender the vehicle was sent to each registered owner pursuant to s. 320.1316(1), F.S. A revalidation sticker or replacement license

plate may not be issued for any vehicle until that person's name is no longer on the list or until the person presents documentation from the lienor that the unsurrendered vehicle has been surrendered to the lienor.

Citing insufficient due process to the affected registered owners, the DHSMV has declined to enforce the provisions of s. 320.1316, F.S., since its revision in 2010.

Effect of Proposed Changes

Sections 9 and 11 amend ss. 320.02 and 320.1316, F.S., to require that when an applicant's name appears on a list of persons who may not be issued a license plate, revalidation sticker, or replacement license plate after a written notice to surrender a vehicle or vessel was submitted to the DHSMV by a lienor as provided in s. 320.1316, F.S., the DHSMV shall withhold renewal of registration or replacement registration of *only* the motor vehicle identified in the notice.

The registered owner of the vehicle may dispute a notice to surrender or his or her inclusion on the list by bringing a civil action in the county in which he or she resides. If the registered owner challenges the refusal to issue a license plate under s. 320.03(8), F.S., the court shall determine whether the lienor has a recorded lien on the vehicle or vessel and whether the lienor properly made a demand for the surrender in accordance with this section. The court shall determine whether good cause exists, which is limited to proof that:

- The vehicle was traded in to a licensed motor vehicle dealer before the date of the surrender demand;
- The lien of the vehicle in question has been paid in full, and demand satisfied;
- There is ongoing litigation relating to the validity or enforceability of the lien;
- The petitioner no longer has possession of the vehicle or vessel, and the loss of possession occurred under the operation of law (if the loss of possession did not occur under the operation of law, and a third party has physical possession of the vehicle or vessel, good cause is not proven).

If the petitioner establishes good cause for failure to surrender the vehicle or vessel, the court shall order removal of the petitioner's name(s) from the list of persons who may not be issued a license plate, revalidation sticker, or replacement license plate, and reasonable attorney fees and costs shall be awarded.

However, if the court finds that the demand for surrender was properly made by the lienor and the petitioner fails to establish good cause for the failure to surrender the vehicle or vessel, the court shall award the lienor reasonable attorney fees and costs.

The lienor must maintain proof that written notice to surrender the vehicle or vessel was sent to each registered owner pursuant to s. 320.1316(1), F.S. Only the vehicle identified on the notice to surrender may be denied issuance of a revalidation sticker or replacement license plate, until the person's name no longer appears on the list, having presented the proper documentation from the lienor informing that the vehicle or vessel has been surrendered to the lienor, or a court orders that person's name removed from the list.

Section 23 of the bill also directs the DHSMV to develop a plan of action that addresses motor vehicle registration holds placed pursuant to ss. 316.1001 (toll violations), 316.1967 (parking violations), and 318.15, F.S., (civil penalty compliance), for presentation to the Legislature by February 1, 2015. The plan must include a methodology for applicants whose names have been placed on the list of persons who may be issued a license plate or revalidation sticker to rectify the cause of the hold through the payment of any outstanding toll, parking ticket, fine, and any other fee at the point of collection of the registration fee.

Amateur Radio Operators/Special License Plate

Current Situation

Amateur radio or ham radio call signs are unique identifiers for licensed amateur radio operators. In the United States, amateur radio licensing is governed by the Federal Communications Commission (FCC) which issues licenses to operate amateur stations for personal use to individuals once they demonstrate an understanding of both pertinent FCC regulations and knowledge of radio station operation and safety considerations. Canadian call signs are regulated internationally by the International Telecommunication Union (ITU) as well as nationally by Industry Canada, which regulates all aspects of amateur radio in the country. It assigns call signs, issues amateur radio licenses, conducts exams, allots frequency spectrum, and monitors the radio waves.

In 1952, Canada and the United States signed a Reciprocal Operating Agreement treaty. In the terms of the agreement, visiting amateurs may operate in the host country in accordance with the rules and regulations of the host country.

Under s. 320.083, F.S., persons who hold a valid amateur radio license *issued* by the FCC, may have their radio's call sign assigned to a special license plate for an additional fee. However, persons whose call sign was assigned in Canada by the ITU, may not.

Effect of Proposed Changes

Section 10 amends s. 320.083(1), F.S., to allow persons with amateur radio licenses *recognized* by the FCC to apply for a special license plate with their call sign assigned. This will allow Canadian, and potentially other long term visitors who register vehicles in the state to display their amateur radio call signs on their Florida license plate.

Digital Proof of Driver License

Current Situation

Section 322.059, F.S., requires that any person whose driver license or registration has been suspended must return that driver license immediately to the DHSMV. If he or she fails to return their license or registration, a law enforcement agent may seize the driver's license.

Section 322.15, F.S., requires that every licensee must have his or her driver license in their possession at all times while operating a motor vehicle and shall display that license upon demand of a law enforcement officer or an authorized representative of the DHSMV.

Effect of Proposed Changes

Section 12 creates s. 322.032, F.S., to require the DHSMV to begin to review and prepare for the development of a secure and uniform system for issuing an optional digital proof of driver license and to authorize the DHSMV to contract with private entities to develop the system. The digital proof of driver license system must be in such a format that will allow law enforcement to verify the authenticity of digital driver licenses. A digital proof of driver license is available only after a person has satisfied all requirements of ch. 322, F.S., and has received a physical driver license. The DHSMV is authorized to promulgate rules to ensure valid authentication of the digital driver licenses by law enforcement.

Manufacturing a false digital proof of driver license is a felony of the third degree, punishable by a term of imprisonment not exceeding five years, ¹⁰ a possible additional fine not exceeding \$5,000,¹¹ or imposition under certain circumstances of an extended term of imprisonment for habitual felony offenders, habitual violent felony offenders, three-time felony offenders, and violent career criminals. ¹² Possession of a false digital proof of driver license is a misdemeanor of the second degree, punishable by a term of imprisonment not exceeding 60 days. ¹³

Section 13 amends s. 322.059, F.S., to require the DHSMV to invalidate the digital proof of driver license issued under this chapter if the motor vehicle operator was driving on a suspended license or registration.

Section 15 amends s. 322.15, F.S., to provide that a digital proof of driver license as provided in this chapter may be displayed in lieu of a physical driver license.

Driver License Fees/Tax Collectors

Current Situation

Current law requires that driver license issuance services be assumed by the tax collectors who are constitutional officers under s. 1(d), Art. VIII of the State Constitution by June 30, 2015. 14 The implementation of this provision is directed to be according to the schedule outlined in the Driver License Transition Plan submitted to the Legislature on February 1, 2011. The DHSMV prepared the report in cooperation with the Florida Tax Collectors and the Florida Association of Counties.

An applicant for an original driver license must pass an initial knowledge test and an initial skills test. ¹⁵ A \$10 fee is assessed for each subsequent knowledge test and a \$20 fee for each subsequent skills test, when an applicant has failed to pass the initial test. The revenues collected from these fees are deposited in the Highway Safety Operating Trust Fund.

Driver license fees are authorized in \$322.21 F.S. An original or renewal commercial driver.

Driver license fees are authorized in s. 322.21, F.S. An original or renewal commercial driver license is \$78; and, an original, renewal or extension of a Class E driver license is \$48. The

¹⁰ Section 775.082, F.S.

¹¹ Section 775.083, F.S.

¹² Section 775.084, F.S.

¹³ See supra note 9.

¹⁴ Section 322.135(5), F.S.

¹⁵ Section 322.12, F.S.

revenues from these fees are deposited into the General Revenue Fund. Other fees established include replacement driver licenses and original, replacement, and renewal identification cards. A replacement driver license is \$25. Of this amount, \$7 is deposited into the Highway Safety Operating Trust Fund and \$18 is deposited into the General Revenue Fund.

An identification card is \$25¹⁶. Of this amount, the fee distribution varies depending on the type of issuance. The fee for an original identification card is deposited into the General Revenue Fund. From the fee for a renewal identification card, \$6 is deposited into the Highway Safety Operating Trust Fund and \$19 into the General Revenue Fund; and for a replacement identification card, \$9 into the Highway Safety Operating Trust Fund and \$16 is deposited into the General Revenue Fund.

County tax collectors who provide driver license services are authorized to charge a service fee of \$6.25 in addition to other fees set forth in ch. 322, F.S., relating to driver license issuance. Beginning July 1, 2015, or upon completion of the transition of driver license issuance services, a tax collector who issues a replacement driver license or replacement identification card may retain the portion the fee that is currently deposited in the Highway Safety Operating Trust Fund, \$7 or \$9 respectively.

Effect of Proposed Changes

Section 14 amends s. 322.12, F.S., to revise the distribution of fees related to driver license examinations fees to allow the tax collector who conducts the examination to retain a portion of the fee as follows:

- Of the \$10 fee for each subsequent initial knowledge test, \$6 is retained by the tax collector if the tax collector conducted the test, and the remaining \$4 is deposited into the Highway Safety Operating Trust Fund.
- Of the \$20 fee for each subsequent initial skills test, \$15 is retained by the tax collector if the tax collector conducted the test, and the remaining \$5 is deposited into the Highway Safety Operating Trust Fund.
- In both cases, all fees incurred by an applicant with a third-party provider or administered at a state facility are deposited into the Highway Safety Operating Trust Fund.

Section 16 amends s. 322.21, F.S., to authorize county tax collectors to retain \$7 of the \$25 fee for a replacement driver license, and \$9 of the \$25 fee for a replacement identification card, otherwise deposited into the Highway Safety Operating Trust Fund, if the tax collector has completed the transition of driver licensing services.

The bill also exempts an applicant who presents satisfactory evidence that he or she is homeless or that his or her annual income is at or below 100 percent of the federal poverty level¹⁷ from the \$25 fee for an original, renewal, or replacement identification card issued pursuant to s. 322.051, F.S.

¹⁶ Section 322.051, F.S.

^{17.1}

¹⁷ https://www.healthcare.gov/glossary/federal-poverty-level-FPL/ (last visited 2/27/14)

Disposal and Lease of Real and Personal Property

Current Situation

The FDOT is authorized to purchase, lease, exchange, or otherwise acquire any land, property interests, buildings or other improvements necessary for rights-of-way for existing or anticipated transportation facilities on the State Highway System, on the State Park Road System, or in an FDOT designated rail or transportation corridor. The FDOT may also accept donations of land, building, or other improvements for transportation rights-of-way and may compensate an entity by providing replacement facilities when the land, building, or other improvements are needed for transportation purposes but are held by a federal, state, or local governmental entity and used for public purposes other than transportation.¹⁸

The FDOT is required to conduct a complete inventory of all real or personal property immediately upon acquisition, including an itemized listing of all appliances, fixtures, and other severable items, a statement of the location or site of each piece of realty, structure, or severable item; and the serial number assigned to each.¹⁹ The FDOT must evaluate the inventory of real property which has been owned for at least 10 years and which is not within a transportation corridor or the right-of-way of a transportation facility. If the property is not located within a transportation corridor or is not needed for a transportation facility, the FDOT is authorized to dispose of the property.²⁰ According to the FDOT, 85 percent of its currently-owned surplus property is valued at under \$50,000.

Sale of Property: The FDOT is authorized to sell any land, building, or other real or personal property it acquired if the FDOT determines the property is not needed for a transportation facility.²¹ The FDOT is required to first offer the property ("first right of refusal") to the local government in whose jurisdiction the property is located, with the exception of the following parcels:

- The FDOT may negotiate the sale of property, at no less than fair market value as determined by an independent appraisal, to the owner holding title to abutting property, if in the FDOT's discretion public sale would be inequitable.²²
- The FDOT may sell property acquired for use as a borrow pit, at no less than fair market value, to the owner of abutting land from which the pit was originally acquired, if the pit is no longer needed.²³
- The FDOT may convey to a county without consideration any property acquired by a county
 or by the FDOT using constitutional gas tax funds for a right-of-way or borrow pit for a road
 on the State Highway System, State Park Road System, or county road system if the property
 is no longer used or needed by the FDOT; and the county may sell the property on receipt of
 competitive bids.²⁴
- A governmental entity may authorize re-conveyance to the original donor of property donated to the state for transportation purposes if the facility has not been constructed for at

¹⁸ Section 337.25(1), F.S.

¹⁹ Section 337.25(2), F.S.

²⁰ Section 337.25(3), F.S.

²¹ Section 337.25(4), F.S.

²² Section 337.25(4)(c), F.S.

²³ Section 337.25(4)(d), F.S.

²⁴ Section 337.25(4)(f), F.S.

least five years, no plans have been prepared for construction of the facility, and the property is not located within a transportation corridor.²⁵

• The FDOT may negotiate the sale of property as replacement housing if the property was originally acquired for persons displaced by transportation projects and if the state receives no less than its investment in such properties or fair market value, whichever is lower. This benefit extends only to persons actually displaced by a project, and dispositions to any other person must be for fair market value.²⁶

Once the FDOT determines the property is not needed for a transportation facility and has extended and received rejection of required first rights of refusal, FDOT is also authorized to:

- Negotiate the sale of property if its value is \$10,000 or less as determined by FDOT estimate;²⁷
- Sell the property to the highest bidder through "due advertisement" of receipt of sealed competitive bids or by public auction if its value exceeds \$10,000 as determined by the FDOT estimate;²⁸
- Determine the fair market value of property through appraisal conducted by an FDOT appraiser, if the FDOT begins the process for disposing of property on its own initiative, either by authorized negotiation or by authorized receipt of sealed competitive bids or public auction;²⁹
- Convey the property without consideration to a governmental entity if the property is to be used for a public purpose;³⁰ and
- Use the projected maintenance costs of the property over the next five years to offset the market value in establishing a value for disposal of the property, even if that value is zero, if the FDOT determines that the property will require significant costs to be incurred or that continued ownership of the property exposes the FDOT to significant liability risks.³¹

Lease of Property: The FDOT is further authorized to convey a leasehold interest for commercial or other purposes to any acquired land, building, or other property, real or personal, subject to the following:³²

- The FDOT may negotiate such a lease at the prevailing market value with the owner from whom the property was acquired; with the holders of leasehold estates existing at the time of the FDOT's acquisition; or, if public bidding would be inequitable, with the owner of privately owned abutting property, after reasonable notice to all other abutting property owners.³³
- All other leases must be by competitive bid.³⁴

²⁵ Section 337.25(4)(g), F.S.

²⁶ Section 337.25(4)(i), F.S.

²⁷ Section 337.25(4)(a), F.S.

²⁸ Section 337.25(4)(b), F.S.

²⁹ Section 337.25(4)(e), F.S.

³⁰ Section 337.25(4)(h), F.S.

³¹ Section 337.25(4)(j), F.S.

³² Section 337.25(5), F.S.

³³ Section 337.25(5)(a), F.S.

³⁴ Section 337.25(5)(b), F.S.

• Such leases are limited to five years in duration, but the FDOT may renegotiate a lease for an additional five-year term without rebidding.³⁵

- Each lease must require that any improvements made to the property during the lease term be removed at the lessee's expense.³⁶
- If property is to be used for a public purpose, including a fair, art show, or other educational, cultural, or fundraising activity, the property may be leased without consideration to a governmental entity or school board.³⁷
- No lease may be used by the lessee to establish the four years' standing required by eminent domain law if the business had not been established for four years on the date title passed to the FDOT.³⁸
- The FDOT may enter into a long-term lease without compensation with certain public ports for rail corridors used for the operation of a short-line railroad to the port.³⁹

The appraisals currently required under s. 337.25(4)(c) and (d), F.S., must be prepared in accordance with the FDOT guidelines and rules by an independent appraiser certified by the FDOT.⁴⁰ When "due advertisement" is required, an advertisement in a newspaper of general circulation in the area of the improvements of not less than 14 calendar days prior to the date of the receipt of bids or the date on which a public auction is to be held satisfies the requirement.⁴¹

Effect of Proposed Changes

Section 17 amends s. 337.25, F.S., to revise the terms and conditions under which the FDOT may sell or lease properties acquired for transportation rights-of-way and to authorize the FDOT to contract for auction services used in the conveyance of real or personal property or leasehold interests and to authorize such contracts to allow the contractor to retain a portion of the proceeds as compensation.

The FDOT is authorized to "convey", rather than "sell" land, buildings, or other real or personal property after determining the property isn't needed for a transportation facility and to dispose of property through negotiations, sealed competitive bids, auctions, or any other means deemed to be in the FDOT's best interest. Due advertisement is required for property valued at more than \$10,000, and no property may be sold at less than fair market value except as specified. The FDOT is authorized, rather than required, to afford a right of first refusal to a political subdivision, or local government in which the parcel is located, except in conveyances when the property has been donated to the state for transportation purposes and a facility has not been constructed for at least 5 years, the property was originally required for replacement housing for persons displaced by transportation projects, or property which the FDOT has determined a sale to anyone other than the abutting land owner would be inequitable.

³⁵ Section 337.25(5)(c), F.S.

³⁶ Section 337.25(5)(d), F.S.

³⁷ Section 337.25(5)(e), F.S.

³⁸ Section 337.25(5)(g), F.S.

³⁹ Section 337.25(5)(h), F.S.

⁴⁰ Section 337.25(7), F.S.

⁴¹ Section 337.25(8), F.S.

The FDOT is prohibited from conveying a leasehold interest at a price less than the FDOT's current estimate of value and specifies that a lease may be created through negotiations, sealed competitive bids, auctions, or any other means deemed to be in the best interest by the FDOT. A lease shall not be for a period of more than 5 years, however, the FDOT may extend the lease for an additional 5 years without rebidding.

The FDOT is required to publish a notice when a proposal to lease property has been received, stating that a proposal has been received and that FDOT will accept other proposals for 120 days after the date of publication for lease of the property. The FDOT is authorized to establish, by rule, an application fee for the submission of the proposals.

The FDOT's estimate of value must be prepared in accordance with department procedures, guidelines, and rules for valuation of real property. If the value of the property exceeds \$50,000, the sale or lease must be negotiated at a price not less than the estimated value determined by the FDOT.

This section does not modify the eminent domain requirement of s. 73.013, F.S.

Unsolicited Lease Proposals

Current Situation

Section 337.251, F.S., Lease of property for joint public-private development and areas above or below department property, authorizes the FDOT to request proposals for the lease of the FDOT property for joint public-private development or commercial development. The FDOT may also receive and consider unsolicited proposals for such uses. If the FDOT receives an unsolicited proposal to negotiate a lease, the FDOT must publish a notice in a newspaper of general circulation at least once a week for two weeks, stating that it has received the proposal and will accept, for 60 days after the date of publication, other proposals for use of the space. The FDOT must also mail a copy of the notice to each local government in the affected area.

Any unsolicited lease proposal must be selected based on competitive bidding, and the FDOT is authorized to consider such factors as the value of property exchanges, the cost of construction, and other recurring costs for the benefit of the FDOT by the lessee in lieu of direct revenue to the FDOT if such other factors are of equal value including innovative proposals to involve minority businesses. Before entering into any lease, the FDOT must determine that the property subject to the lease has a permanent transportation use related to the FDOT responsibilities, has the potential for such future transportation uses, or constitutes airspace or subsurface rights attached to property having such uses, and is therefore not available for sale as surplus property.

Section 334.30, F.S., *Public-private transportation facilities*, authorizes the FDOT to lease certain toll facilities through public-private partnerships and also authorizes the FDOT to receive unsolicited proposals. That section directs the FDOT to establish by rule an application fee sufficient to pay the costs of evaluating a proposal. The FDOT is further authorized to engage the services of private consultants to assist in the evaluation.

Unlike s. 337.251, F.S., before approving a proposal, the FDOT must determine that the proposed project is in the public's best interest; would not require state funds to be used unless

the project is on the State Highway System; would have adequate safeguards in place to ensure that no additional costs or service disruptions would be realized by the traveling public and residents of the state in the event of default or cancellation of the agreement by the FDOT; would have adequate safeguards in place to ensure that the FDOT or the private entity has the opportunity to add capacity to the proposed project and other transportation facilities serving similar origins and destinations; and would be owned by the FDOT upon completion or termination of the agreement. ⁴² In addition, before awarding a contract for lease of an existing toll facility through a public-private partnership, the FDOT is required to provide an independent analysis of the proposed lease that demonstrates the cost-effectiveness and overall public benefit.

If the FDOT receives an unsolicited proposal for a lease through a public-private partnership, the FDOT must publish a notice in the Florida Administrative Weekly and a newspaper of general circulation at least once a week for two weeks stating that the FDOT has received the proposal and will accept, for 120 days after the initial date of publication, other proposals for the same project purpose. The FDOT must also mail a copy of the notice to each local government in the affected area.

Effect of Proposed Changes

Section 18 amends s. 337.251(2), F.S., relating to the lease of property for joint public-private development, to:

- Require that if the FDOT receives a proposal for a lease (rather than to negotiate a lease) of
 particular property the FDOT desires to consider, it shall publish the currently required
 newspaper notice stating that the FDOT will accept for 120 (rather than 60) days other
 proposals for lease of the particular property;
- Direct the FDOT to establish by rule an application fee for the submission of proposals under s. 337.251, F.S., sufficient to pay the anticipated costs of evaluating the proposals;
- Authorize the FDOT to engage the services of private consultants to assist in the evaluations;
- Require the FDOT, before approval of any proposal, to determine that the proposed lease is in the public's best interest, does not require state funds to be used, and has adequate safeguards in place to ensure that no additional costs or service disruptions would be realized by the traveling public and residents of the state in the event of default by the private lessee or upon termination or expiration of the lease; and
- Require the FDOT to provide an independent analysis of a proposed lease that demonstrates
 the cost-effectiveness and overall public benefit before moving forward with the procurement
 and before awarding the contract if the procurement moves forward.

These revisions make the process under s. 337.251, F.S., more similar to that under s. 334.30, F.S.

Metropolitan Planning Organizations

Current Situation

Based on census data, the U.S. Bureau of the Census designates urbanized areas throughout the state. Federal law and rule (23 U.S.C. 134 and 23 C.F.R 450 Part C) require a metropolitan

⁴² The ownership requirement in s. 334.30, F.S., would not, of course, apply to a lease arrangement under s. 337.251, F.S.

planning organization (MPO) to be designated for each urbanized area⁴³ or group of contiguous urbanized areas. In addition, federal law and rules specify the requirements for a MPO transportation planning and programming activities. These requirements are updated after each federal transportation reauthorization bill enacted by Congress. State law also includes provisions governing MPO activities. Section 339.175, F.S., paraphrases or restates some key federal requirements. In addition, state law includes provisions that go beyond the federal requirements. For example, federal requirements regarding MPO membership are very general, while state law is more specific.

Section 339.175(2)(a)2., F.S., currently provides that designation of an MPO be accomplished by agreement between the Governor and units of general-purpose local government representing at least 75 percent of the population of the urbanized area; however, the unit of general-purpose local government that represents the central city or cities within the MPO jurisdiction, as defined by the United State Bureau of the Census, must be a party to such agreement. This language has been superseded by revisions to 23 U.S.C. 134(d) and 23 C.F.R. 450.310(b), which now require designation to be accomplished by agreement between the Governor and units of general-purpose local government that together represent at least 75 percent of the population (including the largest incorporated city, based on population, as named by the Bureau of the Census) or in accordance with procedures established by applicable State or local law.

An existing MPO may be re-designated by agreement between the Governor and units of general-purpose local government that together represent at least 75 percent of the existing population in the area served, including the largest incorporated city. Re-designation of an MPO is required whenever the existing MPO proposes to make a substantial change in the proportion of voting members on the existing MPO representing the largest incorporated city, other units of general-purpose local government served by the MPO, and the State; or a substantial change in the decision-making authority or responsibility of the MPO, or in decision-making procedures established under the MPO bylaws.

Current law does not authorize more than 19 members on an MPO in cases when the MPO is redesignated as a result of the expansion of an MPO to include a new urbanized area or the consolidation of two or more MPOs, even if the membership is already at 19 members.

For both multicounty and single-county MPOs, current law requires that county commission members compose not less than one-third of the MPO governing board membership. All voting members must be elected officials of general-purpose local government.

MPOs are currently required to establish bylaws and adopt rules pursuant to the Administrative Procedures Act.

Effect of Proposed Changes

Section 19 amends s. 339.175, F.S., to:

⁴³ An urbanized area is defined by the U.S. Bureau of the Census and has a population of 50,000 or more.

⁴⁴ 23 C.F.R. 450.301(h) (2012).

⁴⁵ 23 C.F.R. 450.301(k) (2012).

Revise state law superseded by federal law and rule by requiring that MPO designation occur
by agreement between the Governor and units of general-purpose local government that
together represent at least 75 percent of the population, including the largest incorporated
city, based on population, as named by the Bureau of the Census.

- Increase the voting membership from 19 to 25 members, which may provide more flexibility when membership apportionment plans are revised based on updated census data and new or expanded urbanized area boundaries, and could potentially benefit MPO consolidation.
- Provide that, with the exception of instances in which all of the county commissioners in a single-county MPO are members of the MPO governing board, county commissioners must compose at least one-third of the MPO governing board membership.
- Provide that a multicounty MPO may satisfy the one-third requirement by any combination of county commissioners from each of the counties constituting the MPO.
- Authorize general purpose local governments serving on an MPO to include one member
 who represents a group of general purpose local governments through an entity created by an
 MPO for that purpose. This would allow an entity created by an MPO that is composed of
 local government officials, such as an MPO-created committee consisting of local
 governments not on the MPO, to serve on an MPO.
- Authorize, rather than require, provision of governing board voting membership to authorities or other agencies that perform transportation functions but which are not under the jurisdiction of a general purpose local government. This provides MPO discretion to determine which authorities or other agencies should serve on an MPO governing board.
- Provide that each MPO is to review the composition of its membership after each decennial census and, as necessary, reapportion its membership with the Governor, to clarify that the MPO initiates the review and reapportionment of its governing board membership.
- Authorize MPOs to establish bylaws by action of its governing board providing procedural rules to guide its proceedings and consideration of matters before the council or, alternatively, adopt rules pursuant to the Administrative Procedures Act.

Economic Development Transportation Projects

Current Situation

Florida has a number of economic development incentive programs used to recruit industry to Florida or to persuade existing businesses to expand their operations. One such incentive exists in what is commonly referred to as the Road Fund, which is funded by the State Transportation Trust Fund and used to assist local government in paying for highway or other transportation infrastructure improvements that will benefit a relocating or expanding company. The amount appropriated for this transfer varies from year to year. The Legislature in 2012 repealed s. 288.063, F.S., in which the Road Fund was statutorily placed, and created s. 339.2821, F.S. The revisions did not change the purpose of the Road Fund but simply moved oversight of the fund from the Florida Department of Economic Opportunity (FDEO) to the FDOT.⁴⁶

The FDOT, in consultation with the FDEO, is authorized under the new section to make and approve expenditures and contract with the appropriate government body for the direct costs of

 $\underline{http://www.flsenate.gov/Session/Bill/2012/1998/Analyses/M6TO2qtoNCs60=PL=Y=PL=DT9BT2bnWNo=\%7C11/Public/Bills/1900-1999/1998/Analysis/s1998z2.TEDAS.PDF.$

⁴⁶ Budget Committee Final Analysis of SB 1998:

transportation projects. Current law specifies that as part of the contractual agreement between the FDOT and a governmental body, the governmental body must provide FDOT with specified quarterly reports, the FDOT may only transfer funds on a quarterly basis, the governmental body must expend funds received in a timely manner, and the FDOT may only transfer funds after construction has begun on the facility of a business on whose behalf the award was made.

Effect of Proposed Changes

Section 20 amends s. 339.2821, F.S., to include Enterprise Florida, Inc., as an FDOT consultant in making and approving economic development transportation project contracts; provides authority for the FDOT to terminate a grant award if construction of the transportation project does not begin within four years after the date of the initial grant award; and expands the type of authorized transportation facility projects to include spaceports.

Gasoline Stations/Accessibility/Preemption of Regulation

Current Situation

People with disabilities may find it difficult or impossible to use the controls, hose, or nozzle of a self-serve gas pump. As a result, at stations that offer both self and full service, people with disabilities might have no choice but to purchase the more expensive gas from a full-serve pump. At locations with only self-serve pumps, people with disabilities might be unable to purchase gas at all. The Americans with Disabilities Act (ADA) requires self-serve gas stations to provide equal access to their customers with disabilities. If necessary to provide access, gas stations must:

- Provide refueling assistance upon the request of an individual with a disability. A service station or convenience store is not required to provide such service at any time that it is operating on a remote control basis with a single employee, but is encouraged to do so, if feasible.
- Let patrons know (e.g., through appropriate signs) that customers with disabilities can obtain refueling assistance by either honking or otherwise signaling an employee.
- Provide the refueling assistance without any charge beyond the self-serve price.⁴⁷

Section 526.141, F.S., requires every full-service gasoline station that offers gasoline at a lower price to provide an attendant to dispense gasoline from the self-service portion of the station to any motorist properly displaying an exemption parking permit as provided in s. 316.1958, F.S., or a license plate bearing the international accessibility symbol, and the operator is the person to whom such permit was issued. Such stations shall prominently display a decal no larger than 8 square inches on the front of all self-service pumps clearly stating the requirements and applicable penalties for violations. Violation of this section is a misdemeanor of the second degree, punishable by a term of imprisonment not exceeding 60 days⁴⁹ or by a \$500 fine.⁵⁰

Effect of Proposed Changes

⁴⁷ http://www.ada.gov/gasserve.htm (last visited 2/26/14)

⁴⁸ Out-of-state vehicles bearing identification of issuance to persons who have disabilities.

⁴⁹ Section 775.082, F.S.

⁵⁰ Section 775.083, F.S.

Section 21 amends s. 526.141, F.S., to require, by July 1, 2016, a full-service gas station offering self-service at a lesser cost to prominently display, in addition to the above-described decal, a blue decal at least 15 square inches in size that clearly displays the international symbol of accessibility, the station's telephone number, and the words "Call for Assistance." The Department of Agriculture and Consumer Services is directed to adopt rules to implement and enforce these provisions, and local government laws and regulations pertaining to the provision of fueling assistance by a self-service gas station are preempted and superseded.

Pinellas Bayway/Maintenance Costs

Current Situation

The FDOT-owned, tolled Pinellas Bayway System is a series of causeways and bridges providing a connection between St. Petersburg Beach, Fort DeSoto Park, and I-275:

The east-west section of the facility (SR 682) provides a connection between I-275 (via 54th Avenue) on the east and Gulf Boulevard (SR 699) on the west. This section crosses the Bayway Isles and Isle Del Sol. The north-south section of the facility (SR 679) extends from Isle Del Sol through Tierra Verde to Mullet Key and Fort DeSoto Park. The facility was opened to traffic in December 1962.⁵¹

The 1985 Legislature directed that all tolls collected shall first be used for the payment of annual operating costs, second to discharge the current bond indebtedness,⁵² and thereafter to establish a reserve construction account to be used for certain Pinellas Bayway improvements. Maintenance costs were not included in the directive. Instead, the FDOT was required, upon completion of those certain improvements, to continue to collect tolls on the Pinellas Bayway to reimburse the FDOT for all accrued maintenance costs for the Pinellas Bayway.

The 1995 Legislature amended the 1985 law to remove reference to completed improvements and modify references to future improvements but did not change the directive regarding maintenance costs. Consequently, amounts paid by the FDOT for maintenance costs accrue as long-term debt due the State Transportation Trust Fund (STTF), as opposed to the FDOT paying the maintenance costs from toll revenues. As of December 20, 2013, the long-term debt due the STTF as a result of maintenance costs paid by the FDOT is projected to be approximately \$66 million in Fiscal Year 2022-2023.⁵³

Effect of Proposed Changes

Section 22 amends s. 2 of ch. 85-364, L.O.F., as amended by s. 2 of ch. 95-382, L.O.F., to authorize the FDOT to use tolls first for the payment of annual operating *and maintenance* costs.

⁵¹ Traffic Engineer's Annual Report for Fiscal Year Ended June 30, 2012, p. 51, on file in the Senate Transportation Committee.

⁵² The FDOT advises no current bond indebtedness exists. The FDOT email, February 4, 2014, on file in the Senate Transportation Committee.

⁵³ The FDOT Pinellas Bayway Toll Facility Revenue and Expenditure Report, on file in the Senate Transportation Committee.

This will allow the FDOT to pay the costs from the toll revenues and no longer accrue those costs as long-term debt. Users of the facility will pay maintenance costs, rather than having the costs subsidized by revenues deposited into the STTF. The bill also removes references to completed improvements.

Section 24 provides the bill takes effect on July 1, 2014.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

The bill redirects existing fees from the Highway Safety Operating Trust Fund in the DHSMV to county tax collectors who provide licensing issuance services.

B. Private Sector Impact:

Section 6: Individuals who start their vehicles by remote control while the ignition, transmission, and doors are locked will no longer by subject to a \$30 penalty.

Sections 9 and 11: Individuals will be subject to withholding of registration *only* of the motor vehicle identified in a notice to surrender, which may avoid economic loss for some.

Section 18: Those wishing to submit proposals for lease of the FDOT property that the FDOT wishes to consider will be subject to an application fee sufficient to pay the anticipated cost of evaluation the proposal, to be established by the FDOT rule. Opportunities for private consultant contracts with the FDOT are authorized.

Section 21: Full-service gas stations that offer gasoline at a lower price will incur what is expected to be insignificant expenses associated with displaying the required decal.

C. Government Sector Impact:

Section 1: The FTC will incur additional expenditures associated with monitoring the MBBA and any publicly funded passenger rail system. These expenses are expected to be

absorbed within existing resources, as the FTC already monitors the South Florida Regional Transportation Authority, which operates Tri-Rail, and will only add monitoring of the SunRail system to its duties.

Section 4: The Department of State and the Department of Law Enforcement may incur costs associated with establishing a retention schedule for records containing images and data generated through the use of an automated license plate recognition system, which are expected to be absorbed within existing resources.

Section 6: The \$30 penalty previously applicable to individuals who start their vehicles by remote control while the ignition, transmission, and doors are locked will no longer be collected.

Section 12: The DHSMV will incur expenses associated with developing a secure and uniform system for issuing an optional digital proof of driver license, which are expected to be absorbed within existing resources.

Sections 14 and 16: Deposits into the Highway Safety Operating Trust Fund will be reduced by, and the tax collectors will retain, the specified dollar amounts for initial knowledge and skills tests conducted by tax collectors, and for replacement driver licenses and replacement identification cards issued by tax collectors. The General Revenue Fund will be reduced due to the fee exemption for identification cards for persons at 100% of the poverty level. The fiscal impact below was provided by the DHSMV based on the Highway Safety Fees Estimating Conference held in February, 2014.

	FY 2014-15	FY 2015-16	FY 2016-17	FY 2017-18
	Revenue	Revenue	Revenue	Revenue
General Revenue	(1,578,539)	(1,604,086)	(1,824,483)	(2,288,446)
Highway Safety Operating Trust Fund	(5,653,028)	(8,369,422)	(8,550,671)	(8,808,677)
Tax Collectors	5,450,846	8,163,379	8,279,267	8,394,963

The DHSMV has indicated that there will be programming cost of 420 hours incurred at \$100 per hour. This includes:

- Issuance of Identification Cards to Homeless at 100% of poverty level will require 20 hours of programming.
- Fee redirection to tax collectors will require 400 hours of programming.

The remaining cost to develop and implement a uniform and secure system for an optional digital proof of driver license is indeterminate but potentially significant. The development of this system will increase the total cost of the contract for driver license issuance in future years.

Section 17: The fiscal impact of the modified terms and conditions governing the FDOT's sale or lease of surplus property is indeterminate. However, according to the FDOT, a net positive impact to local revenue is expected as properties are returned to the

ad valorem tax roll. In addition, an indeterminate savings to the state is expected as a result of reduced appraisal expenses, especially in cases when such costs approach and even exceed the price received by the FDOT.

Section 18: The FDOT's costs associated with evaluating lease proposals pursuant to s. 337.251, F.S., would presumably be covered by the application fee the FDOT is required to establish by rule, particularly if the fee includes the cost of private consultants the FDOT is authorized to engage to assist in its evaluations.

Section 21: The Department of Agriculture and Consumer Services will incur expenses to adopt rules relating to decal display at full-service gas stations offering self-service at a lower cost, which are expected to be absorbed within existing resources.

Section 23: The DHSMV will incur expenses associated with developing a plan of action that addresses motor vehicle registration holds for outstanding tolls, parking tickets, and fines, which are expected to be absorbed within existing resources.

VI. Technical Deficiencies:

The DHSMV is concerned that the creation of a digital driver license does not guarantee acceptance or the same level of acceptance as a physical license. It is the agency's belief that the Transportation Safety Administration and other federal agencies will not accept it in lieu of the actual physical card. Privacy and search and seizure issues could possibly be implicated in a digital driver license verification. First responders may face digital driver license identification challenges when individuals are non-responsive. In addition, digital driver license verifications would be subject to an individual's smart phone operating properly which could result in time intensive digital verifications in the field by law enforcement agencies.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill amends the following sections of the Florida Statutes: 20.23, 110.205, 316.1975, 316.2952, 316.86, 320.02, 320.083, 320.1316, 322.032, 322.059, 322.12, 322.15, 322.21, 337.25, 337.251, 339.175, 339.2821, and 526.141.

This bill amends s. 2 of chapter 85-364, Laws of Florida, as amended by s. 2 of chapter 95-382, Laws of Florida.

This bill creates the following sections of the Florida Statutes: 316.0071, 316.0778, 316.0817, 322.032.

This bill creates an undesignated section of Florida Law.

IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Transportation on March 6, 2014:

The CS revises provisions relating to the testing of autonomous vehicle technology to remove the requirement that a human be present in the vehicle and capable of intervening, if necessary, unless the vehicle is being tested on a closed course. Instead, the bill provides that a human operator must retain the ability to monitor the vehicle and intervene, if necessary, unless the vehicle is being tested on a closed course *or any other testing roadway designated by the FDOT and applicable local or county government.*The CS also expands those authorized to conduct testing to include research organizations associated with accredited educational institutions. The CS also removes obsolete language requiring a DHSMV report, as the report has already been submitted. Lastly, the CS removes the date certain by which the DHSMV is to develop an optional digital proof of driver license (10/1/16) and instead directs the department to begin to review and prepare for the development.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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By the Committee on Transportation; and Senator Brandes

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A bill to be entitled An act relating to transportation and motor vehicles; amending s. 20.23, F.S.; requiring the Florida Transportation Commission to monitor the Mid-Bay Bridge Authority; repealing the Florida Statewide Passenger Rail Commission; amending s. 110.205, F.S.; conforming cross-references; creating s. 316.0071, F.S.; requiring that the provisions of ch. 316, F.S., be enforced by the direct observation and intervention of a law enforcement officer, a parking enforcement specialist, a traffic infraction enforcement officer, or any other duly appointed individual unless another method has been expressly authorized; creating s. 316.0778, F.S.; defining the term "automated license plate recognition system"; requiring the Department of State to consult with the Department of Law Enforcement in establishing a retention schedule for records generated by the use of an automated license plate recognition system; creating s. 316.0817, F.S.; prohibiting a bus from stopping to load or unload passengers in a manner that impedes, blocks, or otherwise restricts the progression of traffic under certain circumstances; amending s. 316.1975, F.S.; authorizing an operator of a vehicle that is started by remote control to let the vehicle stand unattended under certain circumstances; amending s. 316.2952, F.S.; revising a provision exempting a global position system device or similar satellite receiver device from the prohibition of attachments on windshields;

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amending s. 316.86, F.S.; revising provisions relating to the operation of vehicles equipped with autonomous technology on state roads for testing purposes; authorizing research organizations associated with accredited educational institutions to operate such vehicles; authorizing the testing of such vehicles on certain roadways designated by the Department of Transportation and applicable local or county governments; deleting an obsolete provision; amending s. 320.02, F.S.; requiring, rather than authorizing, the Department of Highway Safety and Motor Vehicles to withhold the renewal of registration or replacement registration of a motor vehicle identified in a notice submitted by a lienor for failure to surrender the vehicle if the applicant's name is on the list of persons who may not be issued a license plate or revalidation sticker; revising the conditions under which a revalidation sticker or replacement license plate may be issued; amending s. 320.083, F.S.; revising the requirements for a special license plate; amending s. 320.1316, F.S.; prohibiting the department from issuing a license plate, revalidation sticker, or replacement license plate for a vehicle or vessel identified in a notice from a lienor; requiring that a notice to surrender a vehicle or vessel be signed under oath by the lienor; authorizing a registered owner of a vehicle to bring a civil action, rather than to notify the department and present certain proof, to dispute a notice to surrender a vehicle or

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vessel or his or her inclusion on the list of persons who may not be issued a license plate or revalidation sticker; providing a procedure for such a civil action; providing for the award of attorney fees and costs; creating s. 322.032, F.S.; requiring the Department of Highway Safety and Motor Vehicles to begin to review and prepare for the development of a system for issuing an optional digital proof of driver license; authorizing the Department of Highway Safety and Motor Vehicles to contract with private entities to develop the system; providing requirements for digital proof of driver license; providing criminal penalties for manufacturing or possessing a false digital proof of driver license; amending s. 322.059, F.S.; requiring the Department of Highway Safety and Motor Vehicles to invalidate the digital proof of driver license for a person whose license or registration has been suspended; amending s. 322.12, F.S.; requiring that certain test fees incurred by certain applicants for a driver license be retained by the tax collector; amending s. 322.15, F.S.; authorizing a digital proof of driver license to be accepted in lieu of a physical driver license; amending s. 322.21, F.S.; authorizing certain tax collectors to retain a replacement driver license or identification card fee under certain circumstances; exempting certain individuals who are homeless or whose annual income is at or below a certain percentage of the federal poverty level from paying a

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fee for an original, renewal, or replacement identification card; amending s. 337.25, F.S.; authorizing the Department of Transportation to use auction services in the conveyance of certain property or leasehold interests; revising certain inventory requirements; revising provisions relating to, and providing criteria for, the disposition of certain excess property by the Department of Transportation; providing criteria for the disposition of donated property, property used for a public purpose, or property acquired to provide replacement housing for certain displaced persons; providing value offsets for property that requires significant maintenance costs or exposes the Department of Transportation to significant liability; providing procedures for the sale of property to abutting property owners; deleting provisions to conform to changes made by the act; providing monetary restrictions and criteria for the conveyance of certain leasehold interests; providing exceptions to restrictions for leases entered into for a public purpose; providing criteria for the preparation of estimates of value prepared by the Department of Transportation; providing that the requirements of s. 73.013, F.S., relating to eminent domain are not modified; amending s. 337.251, F.S.; revising criteria for leasing certain Department of Transportation property; increasing the time for the Department of Transportation to accept proposals for lease after a notice is published; directing the

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Department of Transportation to establish an application fee by rule; providing criteria for the fee; providing criteria for a proposed lease; requiring the Department of Transportation to provide an independent analysis of a proposed lease; amending s. 339.175, F.S.; increasing the maximum number of apportioned members that may compose the voting membership of a metropolitan planning organization (M.P.O.); providing that the governing board of a multicounty M.P.O. may be made up of any combination of county commissioners from the counties constituting the M.P.O; providing that a voting member of an M.P.O may represent a group of general-purpose local governments through an entity created by the M.P.O.; requiring each M.P.O. to review and reapportion its membership as necessary in conjunction with the decennial census, the agreement of the affected units of the M.P.O., and the agreement of the Governor; removing provisions requiring the Governor to apportion, review, and reapportion the composition of an M.P.O. membership; revising a provision regarding bylaws to allow the M.P.O. governing board to establish bylaws; amending s. 339.2821, F.S.; authorizing Enterprise Florida, Inc., to be a consultant to the Department of Transportation for consideration of expenditures associated with and contracts for transportation projects; revising the requirements for economic development transportation project contracts between the Department of

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Transportation and a governmental entity; amending s. 526.141, F.S.; requiring full-service gasoline stations offering self-service at a lesser cost to display an additional decal; requiring the decal to contain certain information; requiring the Department of Agriculture and Consumer Services to adopt rules to implement and enforce this requirement; providing for preemption of local regulations pertaining to fueling assistance for certain motor vehicle operators; amending chapter 85-634, Laws of Florida, as amended; providing that maintenance costs are eligible for payment from certain toll revenues as specified; removing references to certain completed projects; directing the Department of Highway Safety and Motor Vehicles to develop a plan that addresses certain vehicle registration holds; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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- Section 1. Paragraph (b) of subsection (2) and subsection (3) of section 20.23, Florida Statutes, are amended to read:
- 20.23 Department of Transportation.—There is created a Department of Transportation which shall be a decentralized agency.

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- (b) The commission shall have the primary functions to:
 - 1. Recommend major transportation policies for the Governor's approval τ and assure that approved policies and any

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revisions thereto are properly executed.

- 2. Periodically review the status of the state transportation system including highway, transit, rail, seaport, intermodal development, and aviation components of the system and recommend improvements therein to the Governor and the Legislature.
- 3. Perform an in-depth evaluation of the annual department budget request, the Florida Transportation Plan, and the tentative work program for compliance with all applicable laws and established departmental policies. Except as specifically provided in s. 339.135(4)(c)2., (d), and (f), the commission may not consider individual construction projects, but shall consider methods of accomplishing the goals of the department in the most effective, efficient, and businesslike manner.
- 4. Monitor the financial status of the department on a regular basis to assure that the department is managing revenue and bond proceeds responsibly and in accordance with law and established policy.
- 5. Monitor on at least a quarterly basis, the efficiency, productivity, and management of the department, using performance and production standards developed by the commission pursuant to s. 334.045.
- 6. Perform an in-depth evaluation of the factors causing disruption of project schedules in the adopted work program and recommend to the <u>Governor Legislature</u> and the <u>Legislature</u> Governor methods to eliminate or reduce the disruptive effects of these factors.
- 7. Recommend to the Governor and the Legislature improvements to the department's organization in order to

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streamline and optimize the efficiency of the department. In reviewing the department's organization, the commission shall determine if the current district organizational structure is responsive to this state's Florida's changing economic and demographic development patterns. The initial report by the commission must be delivered to the Governor and the Legislature by December 15, 2000, and each year thereafter, as appropriate. The commission may retain such experts as are reasonably necessary to carry out effectuate this subparagraph, and the department shall pay the expenses of the such experts.

- 8. Monitor the efficiency, productivity, and management of the authorities created under chapters 348 and 349, including any authority formed using the provisions of part I of chapter 348; the Mid-Bay Bridge Authority re-created pursuant to chapter 2000-411, Laws of Florida; and any authority formed under chapter 343 which is not monitored under subsection (3). The commission shall also conduct periodic reviews of each authority's operations and budget, acquisition of property, management of revenue and bond proceeds, and compliance with applicable laws and generally accepted accounting principles.
- (3) There is created the Florida Statewide Passenger Rail Commission.
- (a)1. The commission shall consist of nine voting members appointed as follows:
- a. Three members shall be appointed by the Governor, one of whom must have a background in the area of environmental concerns, one of whom must have a legislative background, and one of whom must have a general business background.
 - b. Three members shall be appointed by the President of the

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Senate, one of whom must have a background in civil engineering, one of whom must have a background in transportation construction, and one of whom must have a general business background.

c. Three members shall be appointed by the Speaker of the House of Representatives, one of whom must have a legal background, one of whom must have a background in financial matters, and one of whom must have a general business background.

2. The initial term of each member appointed by the Governor shall be for 4 years. The initial term of each member appointed by the President of the Senate shall be for 3 years. The initial term of each member appointed by the Speaker of the House of Representatives shall be for 2 years. Succeeding terms for all members shall be for 4 years.

3. A vacancy occurring during a term shall be filled by the respective appointing authority in the same manner as the original appointment and only for the balance of the unexpired term. An appointment to fill a vacancy shall be made within 60 days after the occurrence of the vacancy.

4. The commission shall elect one of its members as chair of the commission. The chair shall hold office at the will of the commission. Five members of the commission shall constitute a quorum, and the vote of five members shall be necessary for any action taken by the commission. The commission may meet upon the constitution of a quorum. A vacancy in the commission does not impair the right of a quorum to exercise all rights and perform all duties of the commission.

5. The members of the commission are not entitled to

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compensation but are entitled to reimbursement for travel and other necessary expenses as provided in s. 112.061.

(b) The commission shall have the primary functions of:

1. Monitoring the efficiency, productivity, and management of all publicly funded passenger rail systems in the state, including, but not limited to, any authority created under chapter 343, chapter 349, or chapter 163 if the authority receives public funds for the provision of passenger rail service. The commission shall advise each monitored authority of its findings and recommendations. The commission shall also conduct periodic reviews of each monitored authority's passenger rail and associated transit operations and budget, acquisition of property, management of revenue and bond proceeds, and compliance with applicable laws and generally accepted accounting principles. The commission may seek the assistance of the Auditor General in conducting such reviews and shall report the findings of such reviews to the Legislature. This paragraph does not preclude the Florida Transportation Commission from conducting its performance and work program monitoring responsibilities.

2. Advising the department on policies and strategies used in planning, designing, building, operating, financing, and maintaining a coordinated statewide system of passenger rail services.

3. Evaluating passenger rail policies and providing advice and recommendations to the Legislature on passenger rail operations in the state.

(c) The commission or a member of the commission may not enter into the day-to-day operation of the department or a

596-02207-14 20141272c1 291 monitored authority and is specifically prohibited from taking 292 part in: 293 1. The awarding of contracts. 294 2. The selection of a consultant or contractor or the 295 prequalification of any individual consultant or contractor. 296 However, the commission may recommend to the secretary standards 297 and policies governing the procedure for selection and 298 prequalification of consultants and contractors. 299 3. The selection of a route for a specific project. 300 4. The specific location of a transportation facility. 301 5. The acquisition of rights-of-way. 302 6. The employment, promotion, demotion, suspension, transfer, or discharge of any department personnel. 303 304 7. The granting, denial, suspension, or revocation of any 305 license or permit issued by the department. 306 (d) The commission is assigned to the Office of the 307 Secretary of the Department of Transportation for administrative and fiscal accountability purposes, but it shall otherwise 308 309 function independently of the control and direction of the 310 department except that reasonable expenses of the commission 311 shall be subject to approval by the Secretary of Transportation. 312 The department shall provide administrative support and service 313 to the commission. Section 2. Paragraphs (j), (m), and (q) of subsection (2) 314 315 of section 110.205, Florida Statutes, are amended to read: 316 110.205 Career service; exemptions. 317 (2) EXEMPT POSITIONS.—The exempt positions that are not 318 covered by this part include the following:

(j) The appointed secretaries and the State Surgeon

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General, assistant secretaries, deputy secretaries, and deputy assistant secretaries of all departments; the executive directors, assistant executive directors, deputy executive directors, and deputy assistant executive directors of all departments; the directors of all divisions and those positions determined by the department to have managerial responsibilities comparable to such positions, which positions include, but are not limited to, program directors, assistant program directors, district administrators, deputy district administrators, the Director of Central Operations Services of the Department of Children and Families Family Services, the State Transportation Development Administrator, the State Public Transportation and Modal Administrator, district secretaries, district directors of transportation development, transportation operations, transportation support, and the managers of the offices of the Department of Transportation specified in s. 20.23(3) (b) s. 20.23(4)(b), of the Department of Transportation. Unless otherwise fixed by law, the department shall set the salary and benefits of these positions in accordance with the rules of the Senior Management Service; and the positions of county health department directors and county health department administrators of the Department of Health in accordance with the rules of the Senior Management Service.

- (m) All assistant division director, deputy division director, and bureau chief positions in any department, and those positions determined by the department to have managerial responsibilities comparable to such positions, which include, but are not limited to:
 - 1. Positions in the Department of Health and the Department

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of Children and <u>Families which</u> <u>Family Services that</u> are assigned primary duties of serving as the superintendent or assistant superintendent of an institution.

- 2. Positions in the Department of Corrections which that are assigned primary duties of serving as the warden, assistant warden, colonel, or major of an institution or that are assigned primary duties of serving as the circuit administrator or deputy circuit administrator.
- 3. Positions in the Department of Transportation which that are assigned primary duties of serving as regional toll managers and managers of offices, as specified defined in s. 20.23(3)(b) and (4)(c) s. 20.23(4)(b) and (5)(c).
- 4. Positions in the Department of Environmental Protection $\underline{\text{which}}$ that are assigned the duty of an Environmental Administrator or program administrator.
- 5. Positions in the Department of Health which that are assigned the duties of Environmental Administrator, Assistant County Health Department Director, and County Health Department Financial Administrator.
- 6. Positions in the Department of Highway Safety and Motor Vehicles $\underline{\text{which}}$ that are assigned primary duties of serving as captains in the Florida Highway Patrol.
- Unless otherwise fixed by law, the department shall set the salary and benefits of the positions listed in this paragraph in accordance with the rules established for the Selected Exempt Service.
- (q) The staff directors, assistant staff directors, district program managers, district program coordinators,

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district subdistrict administrators, district administrative services directors, district attorneys, and the Deputy Director of Central Operations Services of the Department of Children and Families Family Services. Unless otherwise fixed by law, the department shall establish the Salary pay band and benefits for these positions in accordance with the rules of the Selected Exempt Service.

Section 3. Section 316.0071, Florida Statutes, is created to read:

al6.0071 Enforcement.—Unless expressly authorized,
enforcement of this chapter by a method other than the direct
observation and intervention of a law enforcement officer, a
parking enforcement specialist, a traffic infraction enforcement
officer, or any other duly appointed individual is prohibited.

Section 4. Section 316.0078, Florida Statutes, is created to read:

316.0778 Automated license plate recognition systems; records retention.—

- (1) As used in this section, the term "automated license plate recognition system" means a system of one or more mobile or fixed high-speed cameras combined with computer algorithms to convert images of license plates into computer-readable data.
- (2) In consultation with the Department of Law Enforcement, the Department of State shall establish a retention schedule for records containing images and data generated through the use of an automated license plate recognition system. The retention schedule must establish a maximum period that the records may be retained.
 - Section 5. Section 316.0817, Florida Statutes, is created

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407 to read:

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316.0817 Loading and unloading of bus passengers.-

- (1) Notwithstanding any other law, a bus may not stop to load or unload passengers in a manner that impedes, blocks, or otherwise restricts the progression of traffic on the maintraveled portion of a roadway if there is another reasonable means for the bus to stop parallel to the travel lane and safely load and unload passengers. As used in this section, the term "reasonable means" means sufficient unobstructed pavement or a designated turn lane that is sufficient in length to allow the safe loading and unloading of passengers parallel to the travel lane.
- (2) This section does not apply to a school bus.

 Section 6. Paragraph (d) is added to subsection (2) of section 316.1975, Florida Statutes, to read:
 - 316.1975 Unattended motor vehicle.
 - (2) This section does not apply to the operator of:
- (d) A vehicle that is started by remote control while the ignition, transmission, and doors are locked.

Section 7. Paragraph (d) of subsection (2) of section 316.2952, Florida Statutes, is amended to read:

- 316.2952 Windshields; requirements; restrictions.-
- (2) A person shall not operate any motor vehicle on any public highway, road, or street with any sign, sunscreening material, product, or covering attached to, or located in or upon, the windshield, except the following:
- (d) A global positioning system device or similar satellite receiver device $\underline{\text{that}}$ which uses the global positioning system operated pursuant to 10 U.S.C. s. 2281 $\underline{\text{to obtain}}$ for the purpose

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of obtaining navigation, to improve driver safety as a component of safety monitoring equipment capable of providing driver feedback, or to otherwise route routing information while the motor vehicle is being operated.

Section 8. Subsections (1) and (3) of section 316.86, Florida Statutes, are amended to read:

316.86 Operation of vehicles equipped with autonomous technology on roads for testing purposes; financial responsibility; exemption from liability for manufacturer when third party converts vehicle; report.—

(1) Vehicles equipped with autonomous technology may be operated on roads in this state by employees, contractors, or other persons designated by manufacturers of autonomous technology, or by research organizations associated with accredited educational institutions, for the purpose of testing the technology. For testing purposes, a human operator must retain shall be present in the autonomous vehicle such that he or she has the ability to monitor the vehicle's performance and intervene, if necessary, unless the vehicle is being tested or demonstrated on a closed course or any other autonomous vehicle testing roadway as designated by the Department of Transportation and applicable local or county government. Before Prior to the start of testing in this state, the entity performing the testing must submit to the Department of Highway Safety and Motor Vehicles an instrument of insurance, surety bond, or proof of self-insurance acceptable to the department in the amount of \$5 million.

(3) By February 12, 2014, the Department of Highway Safety and Motor Vehicles shall submit a report to the President of the

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Senate and the Speaker of the House of Representatives recommending additional legislative or regulatory action that may be required for the safe testing and operation of motor vehicles equipped with autonomous technology.

Section 9. Subsection (17) of section 320.02, Florida Statutes, is amended to read:

320.02 Registration required; application for registration; forms.—

(17) If an any applicant's name appears on a list of persons who may not be issued a license plate, revalidation sticker, or replacement license plate after a written notice to surrender a vehicle was submitted to the department by a lienor as provided in s. 320.1316, the department shall may withhold renewal of registration or replacement registration of the any motor vehicle identified in owned by the applicant at the time the notice was submitted by the lienor. The lienor must maintain proof that written notice to surrender the vehicle was sent to each registered owner pursuant to s. 320.1316(1). A revalidation sticker or replacement license plate may not be issued for the identified vehicle until the that person's name no longer appears on the list, or until the person presents documentation from the lienor that the vehicle has been surrendered to the lienor, or a court orders the person's name removed from the list as provided in s. 320.1316. The department may shall not withhold an initial registration in connection with an applicant's purchase or lease of a motor vehicle solely because the applicant's name is on the list created by s. 320.1316.

Section 10. Subsection (1) of section 320.083, Florida Statutes, is amended to read:

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320.083 Amateur radio operators; special license plates; fees.—

- (1) A person who is the owner or lessee of an automobile or truck for private use, a truck weighing not more than 7,999 pounds, or a recreational vehicle as specified in s. 320.08(9)(c) or (d), which is not used for hire or commercial use; who is a resident of the state; and who holds a valid official amateur radio station license recognized issued by the Federal Communications Commission shall be issued a special license plate upon application, accompanied by proof of ownership of such radio station license, and payment of the following tax and fees:
- (a) The license tax required for the vehicle, as prescribed by s. 320.08(2), (3)(a), (b), or (c), (4)(a), (b), (c), (d), (e), or (f), or (9); and
- (b) An initial additional fee of \$5, and an additional fee of \$1.50 thereafter.

Section 11. Section 320.1316, Florida Statutes, is amended to read:

320.1316 Failure to surrender vehicle or vessel.-

(1) Upon receipt from a lienor who claims a lien on a vehicle pursuant to s. 319.27 by the Department of Highway Safety and Motor Vehicles of written notice to surrender a vehicle or vessel that has been disposed of, concealed, removed, or destroyed by the lienee, the department shall place the name of the registered owner of that vehicle on the list of those persons who may not be issued a license plate, revalidation sticker, or replacement license plate for any motor vehicle under s. 320.03(8) owned by the lienee at the time the notice

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was given by the lienor. Pursuant to s. 320.03(8), the department may not issue a license plate or revalidation sticker for the vehicle or vessel owned by the lienee which is identified in the claim by the lienor. If the vehicle is owned jointly by more than one person, the name of each registered owner shall be placed on the list.

- (2) The notice to surrender the vehicle shall be <u>signed</u> under oath by the <u>lienor and</u> submitted on forms developed by the department, which must include:
 - (a) The name, address, and telephone number of the lienor.
- (b) The name of the registered owner of the vehicle and the address to which the lienor provided notice to surrender the vehicle to the registered owner.
- (c) A general description of the vehicle, including its color, make, model, body style, and year.
- (d) The vehicle identification number, registration license plate number, if known, or other identification number, as applicable.
- (3) The registered owner of the vehicle may dispute a notice to surrender the vehicle or his or her inclusion on the list of those persons who may not be issued a license plate, revalidation sticker, or replacement license plate under s.

 320.03(8) by bringing a civil action in the county in which he or she resides by notifying the department of the dispute in writing on forms provided by the department and presenting proof that the vehicle was sold to a motor vehicle dealer licensed under s. 320.77, or a recreational vehicle dealer licensed under s. 320.771.
 - (4) In an action brought pursuant to subsection (3), the

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552 petitioner is entitled to the summary procedure specified in s.
553 51.011, and the court shall advance the cause on its calendar if
554 requested by the petitioner.

- (5) At a hearing challenging the refusal to issue a license plate, revalidation sticker, or replacement license plate under s. 320.03(8), the court shall first determine whether the lienor has a recorded lien on the vehicle or vessel and whether the lienor properly made a demand for the surrender of the vehicle or vessel in accordance with this section. If the court determines that the lien was recorded and that such a demand was properly made, the court shall determine whether good cause exists for the lienee's failure to surrender the vehicle or vessel. As used in this section, the term "good cause" is limited to proof that:
- (a) The vehicle that was the subject of the demand for surrender was traded in to a licensed motor vehicle dealer before the date of the surrender demand;
- (b) The lien giving rise to the inclusion on the list has been paid in full or otherwise satisfied;
- (c) There is ongoing litigation relating to the validity or enforceability of the lien;
- (d) The petitioner was in compliance with all of his or her contractual obligations with the lienholder at the time of the demand for surrender;
- (e) The vehicle or vessel was reported to law enforcement as stolen by the registered owner of the vehicle or vessel before the demand for surrender; or
- (f) The petitioner no longer has possession of the vehicle or vessel, and the loss of possession occurred pursuant to

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operation of law. If the petitioner's loss of possession did not occur pursuant to operation of law, the fact that a third party has physical possession of the vehicle or vessel does not constitute good cause for the failure to surrender the vehicle or vessel.

- (6) If the petitioner establishes good cause for his or her failure to surrender the vehicle or vessel, the court shall enter an order removing the petitioner's name from the list of those persons who may not be issued a license plate, revalidation sticker, or replacement license plate under s.

 320.03(8) and shall award the petitioner reasonable attorney fees and costs actually incurred for the proceeding.
- (7) If the court finds that the demand for surrender was properly made by the lienor and the petitioner fails to establish good cause for the failure to surrender the vehicle or vessel, the court shall award the lienor reasonable attorney fees and costs actually incurred for the proceeding.

Section 12. Section 322.032, Florida Statutes, is created to read:

322.032 Digital proof of driver license.-

- (1) The department shall begin to review and prepare for the development of a secure and uniform system for issuing an optional digital proof of driver license. The department may contract with one or more private entities to develop a digital proof of driver license system.
- (2) The digital proof of driver license developed by the department or by an entity contracted by the department must be in such a format as to allow law enforcement to verify the authenticity of the digital proof of driver license. The

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department may promulgate rules to ensure valid authentication of digital driver licenses by law enforcement.

- (3) A person may not be issued a digital proof of driver license until he or she has satisfied all the requirements of this chapter and has received a physical driver license as provided in this chapter.
 - (4) A person who:
- (a) Manufactures a false digital proof of driver license commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
- (b) Possesses a false digital proof of driver license commits a misdemeanor of the second degree, punishable as provided in s. 775.082.

Section 13. Section 322.059, Florida Statutes, is amended to read:

322.059 Mandatory surrender of suspended <u>driver driver's</u> license and registration.—A Any person whose <u>driver driver's</u> license or registration has been suspended as provided in s. 322.058 must immediately return his or her <u>driver driver's</u> license and registration to the Department of Highway Safety and Motor Vehicles. The department shall invalidate the digital proof of driver license issued pursuant to s. 322.032 for such person. If such person fails to return his or her <u>driver driver's</u> license or registration, <u>a any</u> law enforcement agent may seize the license or registration while the <u>driver driver's</u> license or registration is suspended.

Section 14. Subsection (1) of section 322.12, Florida Statutes, is amended to read:

322.12 Examination of applicants.-

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applicant for an original <u>driver driver's</u> license in this state be required to pass an examination pursuant to this section. However, the department may waive the knowledge, endorsement, and skills tests for an applicant who is otherwise qualified and who surrenders a valid <u>driver driver's</u> license from another state or a province of Canada, or a valid <u>driver driver's</u> license issued by the United States Armed Forces, if the driver applies for a Florida license of an equal or lesser classification. <u>An Any</u> applicant <u>who:</u>

- (a) Who Fails to pass the initial knowledge test incurs a \$10 fee for each subsequent test. Of the \$10 fee, \$6 shall be retained by the tax collector if the knowledge test is conducted by the tax collector, and the remaining \$4 shall, to be deposited into the Highway Safety Operating Trust Fund. All knowledge test fees incurred by an applicant taking the knowledge test with a third-party provider or administered at a state facility shall be deposited into the Highway Safety Operating Trust Fund. Any applicant
- (b) Who Fails to pass the initial skills test incurs a \$20 fee for each subsequent test. Of the \$20 fee, \$15 shall be retained by the tax collector if the skills test is conducted by the tax collector, and the remaining \$5 shall, to be deposited into the Highway Safety Operating Trust Fund. All skills test fees incurred by an applicant taking the skills test with a third-party provider or administered at a state facility shall be deposited into the Highway Safety Operating Trust Fund. A person who
 - (c) Seeks to retain a hazardous-materials endorsement,

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pursuant to s. 322.57(1)(d), must pass the hazardous-materials $test_{7}$ upon surrendering his or her commercial <u>driver driver's</u> license₇ if the person has not taken and passed the hazardous-materials test within 2 years before applying for a commercial driver <u>driver's</u> license in this state.

Section 15. Subsection (1) of section 322.15, Florida Statutes, is amended to read:

322.15 License to be carried and exhibited on demand; fingerprint to be imprinted upon a citation.—

(1) Every licensee shall have his or her <u>driver</u> driver's license, which must be fully legible with no portion of such license faded, altered, mutilated, or defaced, in his or her immediate possession at all times when operating a motor vehicle and shall display the same upon the demand of a law enforcement officer or an authorized representative of the department. A licensee may display digital proof of driver license as provided in s. 322.032 in lieu of a physical driver license.

Section 16. Paragraphs (e) and (f) of subsection (1) of section 322.21, Florida Statutes, are amended to read:

322.21 License fees; procedure for handling and collecting fees.—

- (1) Except as otherwise provided herein, the fee for:
- (e) A replacement driver license issued pursuant to s. 322.17 is \$25. Of this amount, \$7 shall be deposited into the Highway Safety Operating Trust Fund or retained by the tax collector if issued by a tax collector that has completed the transition of driver licensing services, and \$18 shall be deposited into the General Revenue Fund. Beginning July 1, 2015, or upon completion of the transition of driver license issuance

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services, if the replacement driver license is issued by the tax collector, the tax collector shall retain the \$7 that would otherwise be deposited into the Highway Safety Operating Trust Fund and the remaining revenues shall be deposited into the General Revenue Fund.

- (f) An original, renewal, or replacement identification card issued pursuant to s. 322.051 is \$25, except that an applicant who presents evidence satisfactory to the department that he or she is homeless as defined in s. 414.0252(7) or his or her annual income is at or below 100 percent of the federal poverty level is exempt from such fee. Funds collected from these fees for original, renewal, or replacement identification cards shall be distributed as follows:
- 1. For an original identification card issued pursuant to s. 322.051, the fee is \$25. This amount shall be deposited into the General Revenue Fund.
- 2. For a renewal identification card issued pursuant to s. 322.051 the fee is \$25. Of this amount, \$6 shall be deposited into the Highway Safety Operating Trust Fund, and \$19 shall be deposited into the General Revenue Fund.
- 3. For a replacement identification card issued pursuant to s. 322.051, the fee is \$25. Of this amount, \$9 shall be deposited into the Highway Safety Operating Trust Fund or retained by the tax collector if issued by a tax collector that has completed the transition of driver licensing services, and \$16 shall be deposited into the General Revenue Fund. Beginning July 1, 2015, or upon completion of the transition of the driver license issuance services, if the replacement identification card is issued by the tax collector, the tax collector shall

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retain the \$9 that would otherwise be deposited into the Highway Safety Operating Trust Fund and the remaining revenues shall be deposited into the General Revenue Fund.

Section 17. Section 337.25, Florida Statutes, is amended to read:

- 337.25 Acquisition, lease, and disposal of real and personal property.—
- (1) (a) The department may purchase, lease, exchange, or otherwise acquire any land, property interests, or buildings, or other improvements, including personal property within such buildings or on such lands, necessary to secure or use utilize transportation rights-of-way for existing, proposed, or anticipated transportation facilities on the State Highway System, on the State Park Road System, in a rail corridor, or in a transportation corridor designated by the department. Such property shall be held in the name of the state.
- (b) The department may accept donations of any land, or buildings, or other improvements, including personal property within such buildings or on such lands with or without such conditions, reservations, or reverter provisions as are acceptable to the department. Such donations may be used as transportation rights-of-way or to secure or use utilize transportation rights-of-way for existing, proposed, or anticipated transportation facilities on the State Highway System, on the State Park Road System, or in a transportation corridor designated by the department.
- (c) <u>If</u> When lands, buildings, or other improvements are needed for transportation purposes, but are held by a federal, state, or local governmental entity and used <u>utilized</u> for public

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purposes other than transportation, the department may compensate the entity for such properties by providing functionally equivalent replacement facilities. The <u>provision</u> providing of replacement facilities under this subsection may only be undertaken with the agreement of the governmental entity affected.

- (d) The department may contract pursuant to s. 287.055 for auction services used in the conveyance of real or personal property or the conveyance of leasehold interests under subsections (4) and (5). The contract may allow for the contractor to retain a portion of the proceeds as compensation for the contractor's services.
- (2) A complete inventory shall be made of all real or personal property immediately upon possession or acquisition. Such inventory <u>must shall</u> include an itemized listing of all appliances, fixtures, and other severable items; a statement of the location or site of each piece of realty, structure, or severable item; and the serial number assigned to each. Copies of each inventory shall be filed in the district office in which the property is located. Such inventory shall be carried forward to show the final disposition of each item of property, both real and personal.
- (3) The inventory of real property that which was acquired by the state after December 31, 1988, that which has been owned by the state for 10 or more years, and that which is not within a transportation corridor or within the right-of-way of a transportation facility shall be evaluated to determine the necessity for retaining the property. If the property is not needed for the construction, operation, and maintenance of a

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transportation facility, or is not located within a transportation corridor, the department may dispose of the property pursuant to subsection (4).

- (4) The department may convey sell, in the name of the state, any land, building, or other property, real or personal, which was acquired under the provisions of subsection (1) and which the department has determined is not needed for the construction, operation, and maintenance of a transportation facility. With the exception of any parcel governed by paragraph (c), paragraph (d), paragraph (f), paragraph (g), or paragraph (i), the department shall afford first right of refusal to the local government in the jurisdiction of which the parcel is situated. When such a determination has been made, property may be disposed of through negotiations, sealed competitive bids, auctions, or any other means the department deems to be in its best interest, with due advertisement for property valued by the department at greater than \$10,000. A sale may not occur at a price less than the department's current estimate of value, except as provided in paragraphs (a)-(d). The department may afford a right of first refusal to the local government or other political subdivision in the jurisdiction in which the parcel is situated, except in a conveyance transacted under paragraph (a), paragraph (c), or paragraph (e). in the following manner:
- (a) If the value of the property has been donated to the state for transportation purposes and a transportation facility has not been constructed for at least 5 years, plans have not been prepared for the construction of such facility, and the property is not located in a transportation corridor, the governmental entity may authorize reconveyance of the donated

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property for no consideration to the original donor or the donor's heirs, successors, assigns, or representatives is \$10,000 or less as determined by department estimate, the department may negotiate the sale.

- (b) If the value of the property is to be used for a public purpose, the property may be conveyed without consideration to a governmental entity exceeds \$10,000 as determined by department estimate, such property may be sold to the highest bidder through receipt of sealed competitive bids, after due advertisement, or by public auction held at the site of the improvement which is being sold.
- (c) If the property was originally acquired specifically to provide replacement housing for persons displaced by transportation projects, the department may negotiate for the sale of such property as replacement housing. As compensation, the state shall receive at least its investment in such property or the department's current estimate of value, whichever is lower. It is expressly intended that this benefit be extended only to persons actually displaced by the project. Dispositions to any other person must be for at least the department's current estimate of value, in the discretion of the department, public sale would be inequitable, properties may be sold by negotiation to the owner holding title to the property abutting the property to be sold, provided such sale is at a negotiated price not less than fair market value as determined by an independent appraisal, the cost of which shall be paid by the owner of the abutting land. If negotiations do not result in the sale of the property to the owner of the abutting land and the property is sold to someone else, the cost of the independent

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appraisal shall be borne by the purchaser; and the owner of the abutting land shall have the cost of the appraisal refunded to him or her. If, however, no purchase takes place, the owner of the abutting land shall forfeit the sum paid by him or her for the independent appraisal. If, due to action of the department, the property is removed from eligibility for sale, the cost of any appraisal prepared shall be refunded to the owner of the abutting land.

- significant costs to be incurred or that continued ownership of the property exposes the department to significant liability risks, the department may use the projected maintenance costs over the next 10 years to offset the property's value in establishing a value for disposal of the property, even if that value is zero property acquired for use as a borrow pit is no longer needed, the department may sell such property to the owner of the parcel of abutting land from which the borrow pit was originally acquired, provided the sale is at a negotiated price not less than fair market value as determined by an independent appraisal, the cost of which shall be paid by the owner of such abutting land.
- (e) If, at the discretion of the department, a sale to a person other than an abutting property owner would be inequitable, the property may be sold to the abutting owner for the department's current estimate of value the department begins the process for disposing of the property on its own initiative, either by negotiation under the provisions of paragraph (a), paragraph (c), paragraph (d), or paragraph (i), or by receipt of sealed competitive bids or public auction under the provisions

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of paragraph (b) or paragraph (i), a department staff appraiser may determine the fair market value of the property by an appraisal.

- (f) Any property which was acquired by a county or by the department using constitutional gas tax funds for the purpose of a right-of-way or borrow pit for a road on the State Highway System, State Park Road System, or county road system and which is no longer used or needed by the department may be conveyed without consideration to that county. The county may then sell such surplus property upon receipt of competitive bids in the same manner prescribed in this section.
- (g) If a property has been donated to the state for transportation purposes and the facility has not been constructed for a period of at least 5 years and no plans have been prepared for the construction of such facility and the property is not located in a transportation corridor, the governmental entity may authorize reconveyance of the donated property for no consideration to the original donor or the donor's heirs, successors, assigns, or representatives.
- (h) If property is to be used for a public purpose, the property may be conveyed without consideration to a governmental entity.
- (i) If property was originally acquired specifically to provide replacement housing for persons displaced by transportation projects, the department may negotiate for the sale of such property as replacement housing. As compensation, the state shall receive no less than its investment in such properties or fair market value, whichever is lower. It is expressly intended that this benefit be extended only to those

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persons actually displaced by such project. Dispositions to any other persons must be for fair market value.

- (j) If the department determines that the property will require significant costs to be incurred or that continued ownership of the property exposes the department to significant liability risks, the department may use the projected maintenance costs over the next 5 years to offset the market value in establishing a value for disposal of the property, even if that value is zero.
- (5) The department may convey a leasehold interest for commercial or other purposes, in the name of the state, to any land, building, or other property, real or personal, which was acquired under the provisions of subsection (1). However, a lease may not be entered into at a price less than the department's current estimate of value. The department's estimate of value shall be prepared in accordance with department procedures, guidelines, and rules for valuation of real property, the cost of which shall be paid by the party seeking the lease of the property.
- bids, auctions, or any other means the department deems to be in its best interest. The department may negotiate such a lease at the prevailing market value with the owner from whom the property was acquired; with the holders of leasehold estates existing at the time of the department's acquisition; or, if public bidding would be inequitable, with the owner holding title to privately owned abutting property, if reasonable notice is provided to all other owners of abutting property. The department may allow an outdoor advertising sign to remain on

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the property acquired, or be relocated on department property, and such sign is shall not be considered a nonconforming sign pursuant to chapter 479.

- (b) If, at the discretion of the department, a lease to a person other than an abutting property owner or tenant with a leasehold interest in the abutting property would be inequitable, the property may be leased to the abutting owner or tenant for at least the department's current estimate of value All other leases shall be by competitive bid.
- (c) A No lease signed pursuant to paragraph (a) may not or paragraph (b) shall be for a period of more than 5 years; however, the department may renegotiate or extend such a lease for an additional term of 5 years as the department deems appropriate without rebidding.
- (d) Each lease shall provide that, unless otherwise directed by the lessor, any improvements made to the property during the term of the lease shall be removed at the lessee's expense.
- (e) If property is to be used for a public purpose, including a fair, art show, or other educational, cultural, or fundraising activity, the property may be leased without consideration to a governmental entity or school board. A lease for a public purpose is exempt from the term limits in paragraph (c).
- (f) Paragraphs (c) and $\underline{\text{(e)}}$ (d) do not apply to leases entered into pursuant to s. 260.0161(3), except as provided in such a lease.
- (g) \underline{A} No lease executed under this subsection may \underline{not} be used $\underline{utilized}$ by the lessee to establish the $\underline{4}$ years' standing

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required $\underline{\text{under}}$ by s. 73.071(3)(b) if the business had not been established for $\underline{\text{the specified number of}}$ 4 years on the date title passed to the department.

- (h) The department may enter into a long-term lease without compensation with a public port listed in s. 403.021(9)(b) for rail corridors used for the operation of a short-line railroad to the port.
- (6) Nothing in This chapter does not prevent prevents the joint use of right-of-way for alternative modes of transportation if; provided that the joint use does not impair the integrity and safety of the transportation facility.
- (7) The department shall prepare the estimate of value provided under subsection (4) in accordance with department procedures, guidelines, and rules for valuation of real property. If the value of the property is greater than \$50,000, as determined by the department estimate, the sale must be at a negotiated price of at least the estimate of value as determined by an appraisal prepared in accordance with department procedures, guidelines, and rules for valuation of real property, the cost of which shall be paid by the party seeking the purchase of the property. If the estimated value is \$50,000 or less, the department may use a department staff appraiser or obtain an independent appraisal required by paragraphs (4)(c) and (d) shall be prepared in accordance with department quidelines and rules by an independent appraiser who has been certified by the department. If federal funds were used in the acquisition of the property, the appraisal shall also be subject to the approval of the Federal Highway Administration.
 - (8) As used in this section, the term A "due advertisement"

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means under this section is an advertisement in a newspaper of general circulation in the area of the improvements of at least not less than 14 calendar days before prior to the date of the receipt of bids or the date on which a public auction is to be held.

- (9) The department, with the approval of the Chief Financial Officer, <u>may</u> is authorized to disburse state funds for real estate closings in a manner consistent with good business practices and in a manner minimizing costs and risks to the state.
- (10) The department <u>may</u> is authorized to purchase title insurance <u>if</u> in those instances where it <u>determines</u> is <u>determined</u> that such insurance is necessary to protect the public's investment in property being acquired for transportation purposes. The department shall adopt procedures to be followed in making the determination to purchase title insurance for a particular parcel or group of parcels which, at a minimum, shall <u>specify</u> set forth criteria <u>that</u> which the parcels must meet.
- (11) This section does not modify the requirements of s. 73.013.

Section 18. Subsection (2) of section 337.251, Florida Statutes, is amended, present subsections (3) through (10) of that section are redesignated as subsections (4) through (11), respectively, and a new subsection (3) is added to that section, to read:

- 337.251 Lease of property for joint public-private development and areas above or below department property.—
 - (2) The department may request proposals for the lease of

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such property or, if the department receives a proposal <u>for</u> to negotiate a lease <u>of a particular department property which it desires to consider</u>, the department <u>it</u> shall publish a notice in a newspaper of general circulation at least once a week for 2 weeks, stating that it has received the proposal and will accept, for 60 days after the date of publication, other proposals for <u>lease of such property for 120 days after the date of publication use of the space</u>. A copy of the notice must be mailed to each local government in the affected area. <u>The department shall establish by rule an application fee for the submission of proposals pursuant to this section. The fee must be sufficient to pay the anticipated costs of evaluating the proposals. The department may engage the services of private consultants to assist in the evaluations. Before approval, the department shall determine that the proposed lease:</u>

- (a) Is in the public's best interest;
- (b) Does not require that state funds be used; and
- (c) Has adequate safeguards in place to ensure that additional costs are not borne and service disruptions are not experienced by the traveling public and residents of the state in the event of default by the private lessee or upon termination or expiration of the lease.
- (3) The department shall provide an independent analysis of a proposed lease which demonstrates the cost-effectiveness and overall public benefit at the following times:
 - (a) Before moving forward with the procurement; and
- 1042 (b) Before awarding the contract if the procurement moves
 1043 forward.
 - Section 19. Paragraphs (a) and (b) of subsection (3),

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paragraph (a) of subsection (4), and paragraph (c) of subsection (11) of section 339.175, Florida Statutes, are amended to read:

339.175 Metropolitan planning organization.—

- (3) VOTING MEMBERSHIP.-
- (a) The voting membership of an M.P.O. shall consist of at least not fewer than 5 but not or more than 25 19 apportioned members, with the exact number to be determined on an equitable geographic-population ratio basis by the Governor, based on an agreement among the affected units of general-purpose local government and the Governor, as required by federal rules and regulations. The Governor, In accordance with 23 U.S.C. s. 134, the Governor may also allow provide for M.P.O. members who represent municipalities to alternate with representatives from other municipalities within the metropolitan planning area which that do not have members on the M.P.O. With the exception of instances in which all of the county commissioners in a singlecounty M.P.O. are members of the M.P.O. governing board, county commissioners commission members shall compose at least not less than one-third of the M.P.O. governing board membership. A multicounty M.P.O. may satisfy this requirement by any combination of county commissioners from each of the counties constituting the M.P.O., except for an M.P.O. with more than 15 members located in a county with a 5-member county commission or an M.P.O. with 19 members located in a county with no more than 6 county commissioners, in which case county commission members may compose less than one-third percent of the M.P.O. membership, but all county commissioners must be members. All Voting members shall be elected officials of general-purpose local governments, one of whom may represent a group of general-

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purpose local governments through an entity created by an M.P.O. for that purpose. except that An M.P.O. may include, as part of its apportioned voting members, a member of a statutorily authorized planning board, an official of an agency that operates or administers a major mode of transportation, or an official of Space Florida. As used in this section, the term "elected officials of a general-purpose local government" excludes shall exclude constitutional officers, including sheriffs, tax collectors, supervisors of elections, property appraisers, clerks of the court, and similar types of officials. County commissioners shall compose not less than 20 percent of the M.P.O. membership if an official of an agency that operates or administers a major mode of transportation has been appointed to an M.P.O.

- (b) In metropolitan areas in which authorities or other agencies have been or may be created by law to perform transportation functions and are or will be performing transportation functions that are not under the jurisdiction of a general-purpose local government represented on the M.P.O., such authorities or other agencies may they shall be provided voting membership on the M.P.O. In all other M.P.O.s in which M.P.O.'s where transportation authorities or agencies are to be represented by elected officials from general-purpose local governments, the M.P.O. shall establish a process by which the collective interests of such authorities or other agencies are expressed and conveyed.
 - (4) APPORTIONMENT.-
- (a) Each M.P.O. shall review the composition of its membership in conjunction with the decennial census, as prepared

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1103 by the United States Department of Commerce, Bureau of the 1104 Census, and with the agreement of the Governor and the affected 1105 general-purpose local government units that constitute the 1106 existing M.P.O., reapportion the membership as necessary to 1107 comply with subsection (3) The Governor shall, with the 1108 agreement of the affected units of general purpose local 1109 government as required by federal rules and regulations, 1110 apportion the membership on the applicable M.P.O. among the various governmental entities within the area. At the request of 1111 1112 a majority of the affected units of general-purpose local 1113 government comprising an M.P.O., the Governor and a majority of units of general-purpose local government serving on an M.P.O. 1114 1115 shall cooperatively agree upon and prescribe who may serve as an 1116 alternate member and a method for appointing alternate members, 1117 who may vote at any M.P.O. meeting that he or she an alternate 1118 member attends in place of a regular member. The method must 1119 shall be set forth as a part of the interlocal agreement 1120 describing the M.P.O. M.P.O.'s membership or in the M.P.O.'s 1121 operating procedures and bylaws of the M.P.O. The governmental 1122 entity so designated shall appoint the appropriate number of members to the M.P.O. from eligible officials. Representatives 1123 1124 of the department shall serve as nonvoting advisers to the 1125 M.P.O. governing board. Additional nonvoting advisers may be 1126 appointed by the M.P.O. as deemed necessary; however, to the 1127 maximum extent feasible, each M.P.O. shall seek to appoint 1128 nonvoting representatives of various multimodal forms of transportation not otherwise represented by voting members of 1129 1130 the M.P.O. An M.P.O. shall appoint nonvoting advisers 1131 representing major military installations located within the

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jurisdictional boundaries of the M.P.O. upon the request of the aforesaid major military installations and subject to the agreement of the M.P.O. All nonvoting advisers may attend and participate fully in governing board meetings but may not vote or be members of the governing board. The Governor shall review the composition of the M.P.O. membership in conjunction with the decennial census as prepared by the United States Department of Commerce, Bureau of the Census, and reapportion it as necessary to comply with subsection (3).

- (11) METROPOLITAN PLANNING ORGANIZATION ADVISORY COUNCIL.-
- (c) The powers and duties of the Metropolitan Planning Organization Advisory Council are to:
- 1. Enter into contracts with individuals, private corporations, and public agencies.
- 2. Acquire, own, operate, maintain, sell, or lease personal property essential for the conduct of business.
- 3. Accept funds, grants, assistance, gifts, or bequests from private, local, state, or federal sources.
- 4. Establish bylaws by action of its governing board providing procedural rules to guide its proceedings and consideration of matters before the council, or, alternatively, and adopt rules pursuant to ss. 120.536(1) and 120.54 to implement provisions of law conferring powers or duties upon it.
- 5. Assist M.P.O.s M.P.O.'s in carrying out the urbanized area transportation planning process by serving as the principal forum for collective policy discussion pursuant to law.
- 6. Serve as a clearinghouse for review and comment by $\underline{\text{M.P.O.'s}}$ on the Florida Transportation Plan and on other issues required to comply with federal or state law in carrying

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out the urbanized area transportation and systematic planning processes instituted pursuant to s. 339.155.

- 7. Employ an executive director and such other staff as necessary to perform adequately the functions of the council, within budgetary limitations. The executive director and staff are exempt from part II of chapter 110 and serve at the direction and control of the council. The council is assigned to the Office of the Secretary of the Department of Transportation for fiscal and accountability purposes, but it shall otherwise function independently of the control and direction of the department.
- 8. Adopt an agency strategic plan that <u>prioritizes steps</u> provides the priority directions the agency will take to carry out its mission within the context of the state comprehensive plan and any other statutory mandates and <u>directives</u> directions given to the agency.

Section 20. Paragraph (a) of subsection (1) and subsections (4) and (5) of section 339.2821, Florida Statutes, are amended to read:

339.2821 Economic development transportation projects.-

(1) (a) The department, in consultation with the Department of Economic Opportunity and Enterprise Florida, Inc., may make and approve expenditures and contract with the appropriate governmental body for the direct costs of transportation projects. The Department of Economic Opportunity and the Department of Environmental Protection may formally review and comment on recommended transportation projects, although the department has final approval authority for any project authorized under this section.

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(4) A contract between the department and a governmental body for a transportation project must:

- (a) Specify that the transportation project is for the construction of a new or expanding business and specify the number of full-time permanent jobs that will result from the project.
- (b) Identify the governmental body and require that the governmental body award the construction of the particular transportation project to the lowest and best bidder in accordance with applicable state and federal statutes or rules unless the transportation project can be constructed using existing local governmental employees within the contract period specified by the department.
- (c) Require that the governmental body provide the department with quarterly progress reports. Each quarterly progress report must contain:
- 1. A narrative description of the work completed and whether the work is proceeding according to the transportation project schedule;
- 2. A description of each change order executed by the governmental body;
- 3. A budget summary detailing planned expenditures compared to actual expenditures; and
- 4. The identity of each small or minority business used as a contractor or subcontractor.
- (d) Require that the governmental body make and maintain records in accordance with accepted governmental accounting principles and practices for each progress payment made for work performed in connection with the transportation project, each

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change order executed by the governmental body, and each payment made pursuant to a change order. The records are subject to financial audit as required by law.

- (e) Require that the governmental body, upon completion and acceptance of the transportation project, certify to the department that the transportation project has been completed in compliance with the terms and conditions of the contract between the department and the governmental body and meets the minimum construction standards established in accordance with s. 336.045.
- transferred to the governmental body unless construction has begun on the facility of the not more often than quarterly, upon receipt of a request for funds from the governmental body and consistent with the needs of the transportation project. The governmental body shall expend funds received from the department in a timely manner. The department may not transfer funds unless construction has begun on the facility of a business on whose behalf the award was made. The grant award shall be terminated if construction of the transportation project does not begin within 4 years after the date of the initial grant award A contract totaling less than \$200,000 is exempt from the transfer requirement.
- (g) Require that funds be used only on a transportation project that has been properly reviewed and approved in accordance with the criteria <u>provided</u> set forth in this section.
- (h) Require that the governing board of the governmental body adopt a resolution accepting future maintenance and other attendant costs occurring after completion of the transportation

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project if the transportation project is constructed on a county or municipal system.

(5) For purposes of this section, Space Florida may serve as the governmental body or as the contracting agency for a $\frac{1}{2}$ transportation project within $\frac{1}{2}$ spaceport territory as defined by s. 331.304.

Section 21. Subsection (5) of section 526.141, Florida Statutes, is amended to read:

526.141 Self-service gasoline stations; attendants; regulations.—

- (5) (a) Every full-service gasoline station offering self-service at a lesser cost shall require an attendant employed by the station to dispense gasoline from the self-service portion of the station to any motor vehicle properly displaying an exemption parking permit as provided in s. 316.1958 or s. 320.0848 or a license plate issued pursuant to s. 320.084, s. 320.0842, s. 320.0843, or s. 320.0845 when the person to whom such permit has been issued is the operator of the vehicle and such service is requested. Such stations shall prominently display a decal no larger than 8 square inches on the front of all self-service pumps clearly stating the requirements of this subsection and the penalties applicable to violations of this subsection. The Department of Agriculture and Consumer Services shall enforce this requirement.
- (b) By July 1, 2016, a full-service gasoline station offering self-service at a lesser cost shall prominently display, in addition to the decal required under paragraph (a), a decal that is blue, is at least 15 square inches in size, and clearly displays the international symbol of accessibility shown

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in s. 320.0842, the telephone number of the station, and the words "Call for Assistance." The Department of Agriculture and Consumer Services shall adopt rules to implement and enforce this paragraph. This paragraph preempts and supersedes local government laws and regulations pertaining to the provision of fueling assistance by a self-service gasoline station to a motor vehicle operator described in paragraph (a).

 $\underline{\text{(c)}}$ (b) Violation of paragraph (a) is a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083.

Section 22. Section 2 of chapter 85-364, Laws of Florida, as amended by section 2 of chapter 95-382, Laws of Florida, is amended to read:

Section 2. All tolls collected shall first be used first for the payment of annual operating and maintenance costs and second to discharge the current bond indebtedness related to the Pinellas Bayway. Thereafter, tolls collected shall be used to establish a reserve construction account to be used, together with interest earned thereon, by the department for the construction of Blind Pass Road, State Road 699 improvements, and for Phase II of the Pinellas Bayway improvements. A portion of the tolls collected shall first be used specifically for the construction of the Blind Pass Road improvements, which improvements consist of widening to four lanes the Blind Pass Road, State Road 699, from 75th Avenue north to the approach of the Blind Pass Bridge, including necessary right-of-way acquisition along said portion of Blind Pass Road, and intersection improvements at 75th Avenue and Blind Pass Road in Pinellas County. Said improvements shall be included in the

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department's current 5-year work program. Upon completion of the Blind Pass Road improvements, the tolls collected shall be used, together with interest earned thereon, by the department for Phase II of the Pinellas Bayway improvements consists, which

improvements consist of widening to four lanes the Pinellas

Bayway from State Road 679 west to Gulf Boulevard, including

1312 necessary approaches, bridges, and avenues of access. Upon

1313 completion of the Phase II improvements, the department shall

continue to collect tolls on the Pinellas Bayway for purposes of reimbursing the department for all accrued maintenance costs for

1316 the Pinellas Bayway.

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Section 23. The Department of Highway Safety and Motor
Vehicles is directed to develop a plan of action that addresses
motor vehicle registration holds placed pursuant to ss.
316.1001, 316.1967, and 318.15, Florida Statutes, for
presentation to the Legislature by February 1, 2015. The plan
must, at a minimum, include a methodology for applicants whose
names have been placed on the list of persons who may not be
issued a license plate or revalidation sticker under s.
320.03(8), Florida Statutes, to rectify the cause of the hold
through the payment of any outstanding toll, parking ticket,
fine, and any other fee at the point of collection of the
registration fee.

Section 24. This act shall take effect July 1, 2014.

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By:	The Professiona	I Staff of th		ns Subcommittee or elopment	n Transportation, Tourism, and Economic		
BILL:	SB 1558						
INTRODUCER:	Senator Abruzzo						
SUBJECT:	Parking Permits for Persons with Mobility Impairment						
DATE:	April 8, 2014	4	REVISED:				
ANALYST		STAFF DIRECTOR		REFERENCE	ACTION		
. Everette		Eichin		TR	Favorable		
2. Carey		Martin		ATD	Pre-meeting		
3.				AP			

I. Summary:

SB 1558 directs the Department of Highway Safety and Motor Vehicles (DHSMV) to design and issue a disabled parking sticker (decal) displaying the international symbol of accessibility to affix to the upper left corner of a registration license plate, including special or specialty license plates, issued under ch. 320, F.S. The sticker may be issued in lieu of the disabled parking permit (placard) to persons with long-term mobility impairment and shall have equal privileges.

The bill will have an insignificant fiscal impact to the DHSMV which can be absorbed within existing resources.

II. Present Situation:

Disabled parking permits and license plates; general requirements

In order to be issued a disabled parking permit or license plate a person must be currently certified as being legally blind or as having any of the following conditions which would render the person unable to walk 200 feet without stopping to rest:

- The ability to walk without a brace, cane, crutch, prosthetic device, or other assistive device;
- The need to permanently use a wheelchair;
- Lung disease as measured within specified limits;
- Use of portable oxygen;
- A Class III or IV heart condition; or
- A severe limitation in the ability to walk due to an arthritic, neurological, or orthopedic condition.

The certification must be made by a physician, podiatrist, optometrist, advanced registered nurse practitioner, or physician's assistant, any of which must be licensed under one of various

chapters of Florida Statutes. However, provisions are made to encompass certification by similarly-licensed physicians from other states, as well. The certification must include:

- The disability of the applicant;
- The certifying practitioner's name, address, and certification number;
- The eligibility criteria for the permit;
- Information concerning the penalty for falsification;
- The duration of the condition; and
- Justification for any additional parking permit issued.

Disabled parking license plate

Section 320.0843, F.S., provides that any owner or lessee of a motor vehicle residing in the state and qualifying for a disabled parking permit, under s. 320.0848(2), F.S., upon application and payment of the license tax for the motor vehicle shall be issued a license plate with the international wheelchair user symbol after the serial number of the plate.

Section 320.084, F.S., authorizes the DHSMV to issue one free motor vehicle license plate to be used on any motor vehicle owned or leased by a disabled veteran who has been a Florida resident continuously for five preceding years, or has established domicile in this state, and has been honorably discharged from the U.S. Armed Forces upon application and proof that:

- A vehicle was initially acquired through financial assistance by the U.S. Department of Veterans Affairs or its predecessor specifically for the purchase of an automobile;
- The applicant has been determined by the U. S. Department of Veterans Affairs or its predecessor to have a service-connected 100 percent disability rating for compensation; or
- The applicant has been determined to have a service-connected disability rating of 100 percent and is in receipt of disability retirement pay from any branch of the U.S. Armed Services.

Section 320.0841, F.S., provides that the DHSMV may issue, free of charge, to any state agency or individual, a sufficient number of motor vehicle license plates for use on vehicles owned and operated by members of the Seminole and Miccosukee Indian Tribes.

Section 320.0845, F.S., provides that members of the Paralyzed Veterans of America who reside in the state and provide proof of such membership, may, upon application and payment, be issued a motor vehicle license plate with the name of the organization, if space permits on the license plate.

All disabled license plates under the aforementioned sections are valid for:

- Enforcement of parking requirements for persons who have disabilities;¹
- Exemption of vehicles transporting certain persons who have disabilities from payment of parking fees and penalties; ² and
- Self-service gasoline stations, attendants, and regulations.³

¹ Section 316.1955, F.S.

² Section 316.1964, F.S.

³ Section 526.141, F.S.

Disabled parking permit; persons with long-term mobility

Currently, s. 320.0848(1)(a), F.S., authorizes the DHSMV, or its authorized agents, upon application and payment, to issue a disabled parking permit for up to four years to any person who has long-term mobility impairment. A temporary disabled parking permit may be issued for up to six months, if a temporary mobility impairment exists. A disabled parking permit is valid for a 12-month period from the date of the prior fee payment.

A disabled parking permit is a placard that is visible from the front and the rear of a vehicle and is usually hung from the rear-view mirror. Each side of the placard has the international symbol of accessibility in a contrasting color in the center so as to be visible on each side of the parking placard. On one side of the placard is the applicant's driver license number, or state identification card number, and a warning that the applicant must have such identification at all times while using the placard, and on the other side is the month and year of expiration. Validation stickers must be of the size specified by the department and be affixed to the disabled parking permit. The disabled parking permit uses the same color (lemon-yellow) decal as the license plate.

The DHSMV may not issue an additional disabled parking permit unless the applicant states that he or she is a frequent traveler or a quadriplegic. The department may not issue to any one eligible applicant, more than two disabled parking permits, except to an organization under certain conditions.

The International Uniform System⁴

In 1988, Congress passed legislation requiring the United States Department of Transportation (USDOT) to create a "uniform system" of parking privileges for people with disabilities. However, Congress never required states comply with the Uniform System, nor authorized penalties for non-compliance. Nevertheless, the federal government has a strong advisory role, but leaves ultimate regulation of parking privileges to the states.

The Uniform System provides model definitions and rules regarding eligibility, application procedures, and issuance of special license plates and placards. It does not contain model rules regarding enforcement, nor does it provide model rules specifying lengths of time after which special plates or placards must be renewed, or address whether eligible individuals must be primary users of vehicles with special license plates. Instead, it contains basic definitions and samples that the department encourages states to utilize as part of their own, more detailed, parking privilege system.

Under the Uniform System, special license plates and placards "shall be the only recognized means of identifying vehicles permitted to utilize parking spaces reserved for persons with disabilities which limit or impair the ability to walk." The system delineates two types of windshield placards: removable windshield placards and temporary removable windshield placards, and provide samples of each type of windshield placard. The sample placards display the "international symbol of access," which was adopted by the disability rights organization Rehabilitation International in 1969.⁵

⁴ Research policyarchive org (CRS Report for Congress, November 10, 2008) (last visited 3/31/14)

⁵ 23 C.F.R. § 1235.2(a) (2008).

The U.S.D.O.T's Uniform System promotes increased uniformity in state laws. Many states utilize uniform sample placards and have enacted statutes requiring reciprocal privileges for individuals bearing placards issued by other states. Nonetheless, the state systems differ in many aspects of parking privilege administration.

III. Effect of Proposed Changes:

The bill amends s. 320.0848, F.S., directing the department to design and issue a sticker displaying the international symbol of accessibility which may be affixed to the upper left corner of a registration license plate, including special and specialty license plates. The sticker may be issued in lieu of the disabled parking permit (placard) to persons with long-term mobility problems and shall be valid for the same parking and other privileges as a placard issued under this section.

Passage of this bill will allow disabled persons with mobility impairments flexibility in license plate choice. The disabled placard or the wheelchair license plate will not be the only choices available to the mobility impaired. An example is the veteran Purple Heart recipient that may choose the Purple Heart special license plate. If he or she has a mobility problem the disabled placard is the only available disabled parking permit option. Passage of this bill will allow that person to choose the Purple Heart special plate, a specialty plate, or a regular Florida plate, and affix the disabled parking sticker (decal) to the license plate.

The bill will take effect July 1, 2014.

IV. Constitutional Issues:

 A. Municipality/County Mandates R 	estrictions:
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None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

Citizens with mobility impairment will be afforded an unlimited choice of Florida license plates as the international symbol of accessibility parking permit sticker (decal) can be affixed to any plate of choice and used in lieu of a disabled parking permit placard.

C. Government Sector Impact:

The DHSMV Office of Information Systems Administration will require a one-time cost of \$16,200 to implement the provisions of SB 1558 utilizing existing staff and outside contractors for programming changes. The costs can be absorbed within existing resources.

VI. Technical Deficiencies:

None.

VII. Related Issues:

The DHSMV has expressed a number of concerns:⁶

- The bill does not specify the size or color or the information to be placed on the decal (driver license number, parking permit number, month/year of expiration);
- The current yellow decal would not meet the nationally recognized standard color (blue/white);
- A small decal may not be sufficient space to accommodate the international symbol of accessibility, the expiration date, DL or ID number, and parking permit number;
- Visibility of the decal from a law enforcement perspective may be difficult;
- Parking permit decal recipients may mistakenly place a decal over a vehicle revalidation decal on the upper right side of the license plate, as current license plates do not have the word decal printed in the upper left-hand corner;
- Theft of parking permit decals affixed to the license plate may occur;
- The bill does not address whether or not a recipient can obtain permit decals for multiple vehicles; and
- Other states may not recognize a parking permit decal.

VIII. Statutes Affected:

This bill substantially amends section 320.0848 of the Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

⁶ Department of Highway Safety and Motor Vehicles Legislative Bill Analysis (On file in Senate Transportation Committee).

R	Amend	ments.
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None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Abruzzo

25-01227-14 20141558

A bill to be entitled

An act relating to parking permits for persons with mobility impairment; amending s. 320.0848, F.S.; directing the Department of Highway Safety and Motor Vehicles to design and issue a sticker for use as a parking permit in lieu of a placard; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (a) of subsection (2) of section 320.0848, Florida Statutes, is amended to read:

320.0848 Persons who have disabilities; issuance of disabled parking permits; temporary permits; permits for certain providers of transportation services to persons who have disabilities.

- (2) DISABLED PARKING PERMIT; PERSONS WITH LONG-TERM MOBILITY PROBLEMS.—
- (a) The disabled parking permit is a placard that can be placed in a motor vehicle so as to be visible from the front and rear of the vehicle or a sticker that can be affixed to a registration license plate, including special and specialty license plates, issued under this chapter.
- 1. Each side of the placard must have the international symbol of accessibility in a contrasting color in the center so as to be visible. One side of the placard must display the applicant's driver driver's license number or state identification card number along with a warning that the applicant must have such identification at all times while using

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the parking permit. In those cases where the severity of the disability prevents a disabled person from physically visiting or being transported to a driver license or tax collector office to obtain a driver driver's license or identification card, a certifying physician may sign the exemption section of the department's parking permit application to exempt the disabled person from being issued a driver driver's license or identification card for the number to be displayed on the parking permit. A validation sticker must also be issued with each disabled parking permit, showing the month and year of expiration on each side of the placard. Validation stickers must be of the size specified by the Department of Highway Safety and Motor Vehicles and must be affixed to the disabled parking permits. The disabled parking permits must use the same colors as license plate validations.

2. The department shall design a sticker displaying the international symbol of accessibility which may be affixed to the upper left corner of a registration license plate issued under this chapter. The sticker may be issued in lieu of the placard under subparagraph 1. to persons with long-term mobility problems and shall be valid for the same parking and other privileges as a placard issued under this section.

Section 2. This act shall take effect July 1, 2014.