

**COMMITTEE MEETING EXPANDED AGENDA**

**APPROPRIATIONS SUBCOMMITTEE ON  
TRANSPORTATION, TOURISM, AND ECONOMIC  
DEVELOPMENT**

**Senator Gainer, Chair  
Senator Hooper, Vice Chair**

**MEETING DATE:** Wednesday, February 17, 2021  
**TIME:** 12:30—3:00 p.m.  
**PLACE:** *Toni Jennings Committee Room, 110 Senate Building*

**MEMBERS:** Senator Gainer, Chair; Senator Hooper, Vice Chair; Senators Ausley, Boyd, Cruz, Garcia, Gibson, Mayfield, Perry, Taddeo, and Wright

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TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
PUBLIC TESTIMONY WILL BE RECEIVED FROM ROOM A1 AT THE DONALD L. TUCKER CIVIC CENTER, 505 W PENSACOLA STREET, TALLAHASSEE, FL 32301			
1	Presentation on Federal Emergency Management Agency (FEMA) Reimbursement by the Division of Emergency Management		Presented
Other Related Meeting Documents			

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# FDEM Disaster Grant Management

THE FLORIDA DIVISION OF EMERGENCY MANAGEMENT



# Overview of Disaster Declarations

FDEM is managing FEMA Public Assistance grants for 26 disaster events from 2004-Current

- 3 FEMA Emergency Declarations (Limited to Emergency Response)
- 20 FEMA Major Disaster Declarations (August 2004 - Current/COVID)
- 3 Fire Management Assistance Grants (2020 Season)



# Overview of Terminology

## Terminology

- **Obligated:** Funds awarded to an applicant by FEMA for an approved project scope of work. (For purposes of this presentation, State match is included in any figures, if applicable.)
- **De-obligated:** Funds denied, disallowed, or reduced by FEMA from a previous award
  - May result in a receivable (or money owed) if award was previously paid out by FDEM
- **Paid:** Obligated, validated funds resulting in payment reimbursement by FDEM
- **Offset:** The process of paying back a receivable from another eligible obligation.
- **Management Costs:** Any indirect cost, direct administrative cost (DAC), or other administrative expense associated with administering and managing the Public Assistance (PA) award. Captured as a **Category Z project** for events declared in 2017 and beyond.



# Public Assistance Grant Program

- Federal disaster assistance provided upon receipt of a presidential declaration
- State & Local Governments, Tribal Governments & certain Private Non-Profits, including Houses of Worship, eligible to receive funding
- Cost-share normally 75% Federal/25% Non-Federal
- Reimbursement based



# Public Assistance Categories of Work

- **Emergency Work** - Work that must be done immediately to save lives, protect improved property, protect public health and safety, or avert or lessen the threat of a major disaster. Includes **Categories A & B**.
- **Permanent Work** - Restorative work that must be performed through repairs or replacement to restore an eligible facility based on its pre-disaster design and current applicable codes and standards. Includes **Categories C-G**.

## Emergency Work

Address an immediate threat:

- A** Debris removal
- B** Emergency protective measures

## Permanent Work

Restoration of:

- C** Roads/bridges
- D** Water control facilities
- E** Buildings/equipment
- F** Utilities
- G** Parks, recreational, and other facilities



# Overall Financial Progress:

ALL Open Public Assistance Grants

\$9,847,280,025 Obligated

57,189 Project(s)

\$8,030,826,917 PAID (82%)



# Financial Overview Major Disaster Declaration Grants- Legacy (2004-2007)

## Obligated (Awarded)

Charley: (2004): \$671,989,277  
Frances (2004): \$733,527,848  
Jeanne (2004): \$561,387,732  
Katrina (2005): \$185,902,443  
Wilma (2005): \$1,467,613,078  
Severe Storms (2007): \$13,583,315

## Paid (by FDEM)

Charley (2004): \$651,933,608 (97%)  
Frances (2004): \$707,232,698 (96%)  
Jeanne (2004): \$542,669,960 (97%)  
Katrina (2005): \$187,740,441 (101%)\*  
Wilma (2005): \$1,481,881,682 (101%)\*  
Severe Storms (2007): \$12,092,047 (89%)

\*Includes Admin Costs





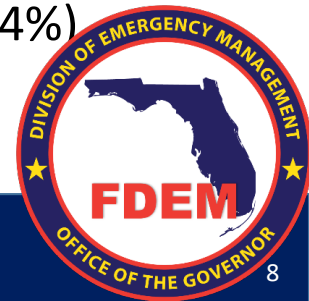
# Financial Overview Major Disaster Declaration Grants- Legacy (2008-2014)

## Obligated (Awarded)

TS Fay (2008): \$129,273,046  
N FL Flooding (4/2008): \$41,110,197  
NE FL Flooding (5/2008): \$7,061,805  
TS Debby (2012): \$63,785,664  
Isaac (2012): \$23,025,686  
Severe Storms (2013): \$54,745,169  
Severe Storms (2014): \$168,794,710

## Paid (by FDEM)

TS Fay (2008): \$113,767,501 (88%)  
N FL Flooding (2008): \$36,008,811 (88%)  
NE FL Flooding (2008): \$5,981,928 (85%)  
TS Debby (2012): \$51,591,200 (81%)  
Isaac (2012): \$18,060,276 (78%)  
Severe Storms (2013): \$45,561,253 (83%)  
Severe Storms (2014): \$125,688,520 (74%)



THE FLORIDA DIVISION OF EMERGENCY MANAGEMENT

# Financial Overview Major Disaster Declaration Grants- Recent (2016-2019)

## Obligated (Awarded)

Hermine (2016): \$78,268,099  
Matthew (2016): \$494,077,662  
Irma (2017): \$2,416,121,268  
Michael (2018): \$1,408,493,190  
Dorian (2019): \$34,950,731

## Paid (by FDEM)

Hermine (2016): \$56,466,685 (72%)  
Matthew (2016): \$313,769,663 (64%)  
Irma (2017): \$1,847,677,473 (76%)  
Michael (2018): \$846,733,870 (60%)  
Dorian (2019): \$9,576,459 (27%)

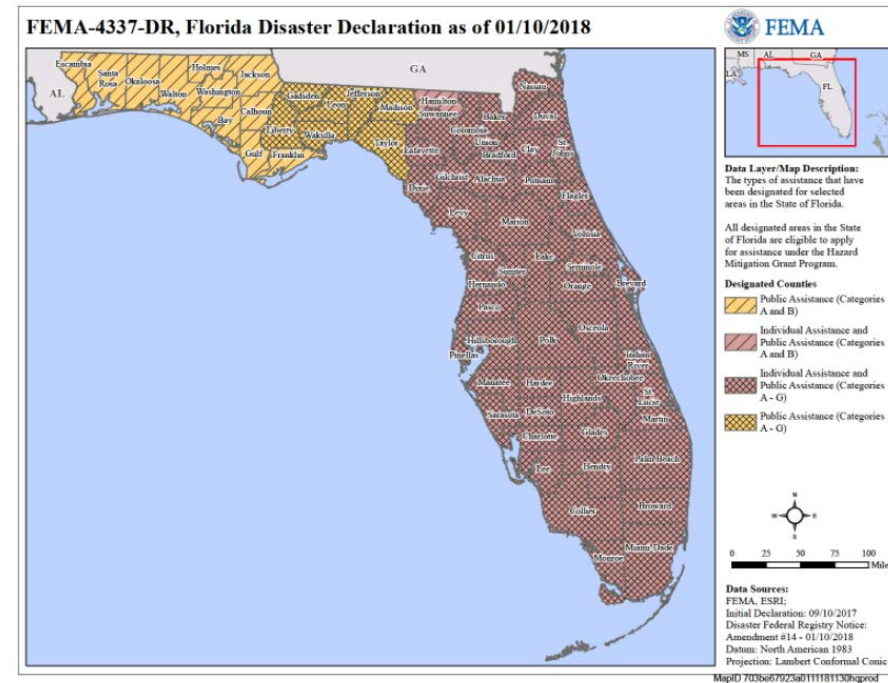
\*2020 Declarations currently in progress and are not reflected



# FEMA Public Assistance Disaster Grants- Irma

## Hurricane Irma (Declared 9/10/2017)

- Designated for Public Assistance – All 67 Counties
- Total Number of Applicants: 1,225 (204 Closed)
- Total Projects: 8,533 (3,052 Closed)
- Total Amount Obligated: \$2,416,121,268
- Total Amount FDEM Paid: \$1,847,677,473
- Estimated Amount Remaining  
in FEMA Project Development: \$288,378,548



THE FLORIDA DIVISION OF EMERGENCY MANAGEMENT

# Citrus Recovery Block Grant – Hurricane Irma

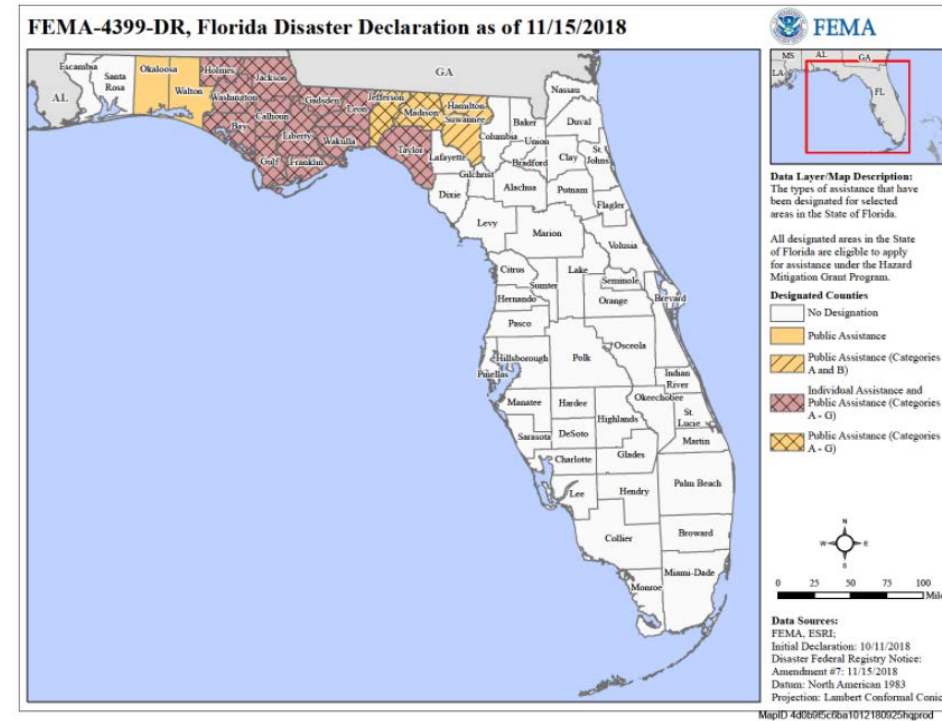
Citrus (CRBG)	Total	Amount
Total Applications	980	
Part 1 Payments	983	\$115,329,702
Part 2.1	860	\$93,915,747
Part 2.2	827	\$46,629,868
Part 2.3 (in progress)	636	\$38,632,469
Total Payments	3,306	\$294,507,786



# FEMA Public Assistance Disaster Grants- Michael

## Hurricane Michael (Declared 10/11/2018)

- Designated for Public Assistance – 18 Counties
- Total Number of Applicants: 310
- Total Projects to Date: 2,304
- Total Amount FEMA Obligated: \$1,408,493,190
  - Emergency Work (Categories A-B): \$1,014,266,397
  - Permanent Work (Categories C-G): \$331,338,117
  - Management Costs (Category Z): \$62,888,676
- Total Amount FDEM Paid: \$846,733,870
- Estimated Amount Remaining in FEMA Project Development: \$2,049,940,373



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# Timber Recovery Block Grant – Hurricane Michael

Timber (TRBG)	Total
Eligible Registrations Received	1948
Executed Applications Received	1577
Applications with Completed Site Inspection	754
Final Forms Received	318
Payments in Processing	69
Payments Approved	186
Payment Amount	\$25,660,154.00

Irrigation (IRBG)	Total
Eligible Registrations Received	58
Executed Applications Received	31
Payments in Processing	5
Payments Approved	5
Payment Amount	\$144,685.03



# Public Assistance Process Changes Since Jan. 2019

- **Large Project Validation**
  - Moved from 100% validation prior to payment. Partial payments now allowed
  - Pay obligated funds based on validation performed jointly by FEMA & DEM- preventing duplication of effort
  - For debris and emergency work projects, DEM pays 50% immediately upon obligation.
- **Small Project Certification**
  - Small projects only need self-certification for payment.
  - Less document intensive.
- **Funding Agreement**
  - No longer waiting until first project is obligated to execute.
  - One agreement per applicant- no amendments needed per project
- **Expedited Projects**
  - 50% of estimated project costs.
  - Ready for State to pay out upon obligation.
  - Get funds to affected communities quicker.



THE FLORIDA DIVISION OF EMERGENCY MANAGEMENT

# Closeout Overview & Financial Progress:

## Closeout Overview

1. ALL projects must be reconciled and closed before an Account (Applicant) can be closed
2. ALL Accounts must be reconciled and closed
3. Once ALL Accounts are reconciled and closed, the Disaster can be reconciled and closed





# Recent Closeout Progress

## FDEM Closeout Progress (January 2019 - present)

- Total Projects Closed: 4,263
- Total Applicant Accounts Closed: 884
  - Total Disasters Closed: 12



# Average Closeout Lengths in FEMA Region:

## Average Disaster Closeout Length FEMA Region 4

State	Total Closed Disasters (Declared 2000-2019)	Average Time to Close (Years)
AL	23	5.3
FL	44	6.0
GA	25	8.0
KY	26	8.5
MS	21	9.2
NC	18	7.5
SC	11	6.6
TN	26	5.6
	<b>194</b>	<b>7.0</b>



# Next Anticipated Disaster Closures:

<b>FDEM Disaster Closure Goal for Current Fiscal Year</b>					
<b>Disaster Name</b>	<b>Declared Date</b>	<b>Total Accounts</b>	<b>Total # of PWs</b>	<b>Open Accounts Remaining</b>	<b>Open Projects Remaining</b>
<b>Hurricane Wilma</b>	<b>10/24/2005</b>	<b>655</b>	<b>9,115</b>	<b>14</b>	<b>13</b>
<b>Hurricane Katrina</b>	<b>8/28/2005</b>	<b>230</b>	<b>1,497</b>	<b>1</b>	<b>1</b>
<b>Hurricane Jeanne</b>	<b>9/26/2004</b>	<b>822</b>	<b>6,574</b>	<b>3</b>	<b>2</b>
<b>Hurricane Frances</b>	<b>9/4/2004</b>	<b>963</b>	<b>9,548</b>	<b>3</b>	<b>1</b>
<b>Hurricane Charley</b>	<b>8/13/2004</b>	<b>744</b>	<b>7,086</b>	<b>1</b>	<b>3</b>



THE FLORIDA DIVISION OF EMERGENCY MANAGEMENT

# Solutions for Closeout:

## *How do we close???*

1. **Offsets** - The process of paying back a receivable from another eligible obligation (i.e., another project, a new disaster).
2. **Repayment Plan** - The process of returning funds over a period.
3. **Legislative Appropriation** – An approved appropriation to satisfy the Applicants debt.



THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

2-17-21

Meeting Date

Bill Number (if applicable)

Topic FDEM recover-1

Amendment Barcode (if applicable)

Name Kevin Guthrie

Job Title Deputy Dir.

Address 2555 Shumard Oak Blvd

Phone 904-234-7629

Street

Tallahassee

FL

32302

City

State

Zip

Email Kevin.Guthrie@cm.

myfloridiam.com

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing FDEM

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

**THE FLORIDA SENATE**  
**APPEARANCE RECORD**

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2-17-21

Meeting Date

/  
Bill Number (if applicable)

Topic FDEM Recovery

/  
Amendment Barcode (if applicable)

Name Allison McKeen, McKeary

Job Title Recovery Chief

Address 2555 Shumard Oak Blvd

Phone 850-509-2643

Street

TLH

City

FL 32301

State

Zip

Email Allison.McKeen

@em.m-florida.com

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing FDEM

Appearing at request of Chair:  Yes  No

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S-001 (10/14/14)



## THE FLORIDA SENATE

Tallahassee, Florida 32399-1100

**SENATOR JIM BOYD**  
21st District

February 11, 2021

A large, handwritten signature in black ink, appearing to read "George Gainer".

Senator George Gainer  
201 Capitol  
404 South Monroe Street  
Tallahassee, FL 32399

Dear Chairman Gainer:

I am writing to request approval to be excused from the Appropriations Subcommittee on Transportation, Tourism, and Economic Development meeting scheduled for Wednesday, February 17, 2021, due to testing positive for Covid-19.

I appreciate your consideration in this matter.

Sincerely,

A handwritten signature in blue ink, appearing to read "Jim Boyd".

Jim Boyd

cc: Jennifer Hrdlicka  
Robert Fourquarean

**COMMITTEES:**  
Banking and Insurance, *Chair*  
Agriculture  
Appropriations Subcommittee on Agriculture,  
Environment, and General Government  
Appropriations Subcommittee on Transportation,  
Tourism, and Economic Development  
Criminal Justice  
Judiciary

**JOINT COMMITTEE:**  
Joint Legislative Auditing Committee

**REPLY TO:**

- 717 Manatee Avenue West, Bradenton, Florida 34205 (941) 742-6445
- 312 Senate Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5021

Senate's Website: [www.flsenate.gov](http://www.flsenate.gov)

**WILTON SIMPSON**  
President of the Senate

**AARON BEAN**  
President Pro Tempore

# CourtSmart Tag Report

**Room:** EL 110

**Case No.:**

**Type:**

**Caption:** Appropriations Subcommittee on Transportation, Tourism, and Economic Development **Judge:**

**Started:** 2/17/2021 12:30:40 PM

**Ends:** 2/17/2021 1:36:40 PM

**Length:** 01:06:01

**12:30:40 PM** Sen. Gainer (Chair)  
**12:32:20 PM** TAB 1 - Presentation on Federal Emergency Management Agency (FEMA) Reimbursement by the Division of Emergency Management  
**12:32:30 PM** Kevin Guthrie, Deputy Director, Florida Division of Emergency Management  
**1:09:40 PM** Sen. Gainer  
**1:11:50 PM** Allison McLeary, Recovery Chief, Florida Division of Emergency Management  
**1:12:24 PM** Sen. Gainer  
**1:12:32 PM** A. McLeary  
**1:13:02 PM** Sen. Wright  
**1:13:36 PM** K. Guthrie  
**1:14:50 PM** Sen. Gibson  
**1:15:37 PM** K. Guthrie  
**1:15:51 PM** A. McLeary  
**1:17:24 PM** Sen. Gibson  
**1:18:03 PM** K. Guthrie  
**1:19:28 PM** Sen. Hooper  
**1:19:42 PM** K. Guthrie  
**1:19:56 PM** Sen. Mayfield  
**1:20:20 PM** K. Guthrie  
**1:20:45 PM** A. McLeary  
**1:22:49 PM** Sen. Mayfield  
**1:23:21 PM** A. McLeary  
**1:23:56 PM** K. Guthrie  
**1:24:26 PM** A. McLeary  
**1:25:10 PM** Sen. Ausley  
**1:25:51 PM** K. Guthrie  
**1:26:16 PM** A. McLeary  
**1:26:39 PM** Sen. Ausley  
**1:27:10 PM** K. Guthrie  
**1:27:34 PM** Sen. Ausley  
**1:27:53 PM** K. Guthrie  
**1:28:10 PM** Sen. Ausley  
**1:28:41 PM** A. McLeary  
**1:29:19 PM** Sen. Ausley  
**1:29:44 PM** K. Guthrie  
**1:30:08 PM** Sen. Taddeo  
**1:30:18 PM** K. Guthrie  
**1:30:25 PM** Sen. Taddeo  
**1:30:32 PM** K. Guthrie  
**1:31:04 PM** Sen. Taddeo  
**1:31:19 PM** K. Guthrie  
**1:31:57 PM** Sen. Gainer  
**1:32:02 PM** K. Guthrie  
**1:35:37 PM** Sen. Gainer  
**1:35:59 PM** K. Guthrie