App. Sub. on Trans., Tourism, & Econ. Dev. - 03/24/2021 2:30 PM Committee Packet Agenda Order

Tab 1	CS/SB 1034 by TR, Hooper; (Compare to H 00151) Transportation-related Facility Designations					
Tab 2	SB 112	<b>6</b> by <b>Ha</b>	rrell; (Similar	to H 01385) Department of Tra	ansportation	
594698	Α	S	RCS	ATD, Harrell	Delete L.357 - 361:	03/24 04:18 PM
	_					
Tab 3	CS/SB	<b>1466</b> by	/ TR, Hutson	; (Similar to H 01143) Airports		
188756	Α	S L	RCS	ATD, Hutson	Delete L.25 - 26:	03/24 04:18 PM

#### The Florida Senate

#### COMMITTEE MEETING EXPANDED AGENDA

## **APPROPRIATIONS SUBCOMMITTEE ON** TRANSPORTATION, TOURISM, AND ECONOMIC **DEVELOPMENT**

Senator Gainer, Chair Senator Hooper, Vice Chair

**MEETING DATE:** Wednesday, March 24, 2021

> TIME: 2:30-4:00 p.m.

Toni Jennings Committee Room, 110 Senate Building PLACE:

**MEMBERS:** Senator Gainer, Chair; Senator Hooper, Vice Chair; Senators Ausley, Boyd, Cruz, Garcia, Gibson,

Mayfield, Perry, Taddeo, and Wright

**BILL DESCRIPTION and** BILL NO. and INTRODUCER **TAB** 

**COMMITTEE ACTION** SENATE COMMITTEE ACTIONS

Favorable

Fav/CS

Yeas 10 Nays 0

Yeas 10 Nays 0

PUBLIC TESTIMONY WILL BE RECEIVED FROM ROOM A1 AT THE DONALD L. TUCKER CIVIC CENTER, 505 W PENSACOLA STREET, TALLAHASSEE, FL 32301

**CS/SB 1034** 1

> Transportation / Hooper (Compare H 151, H 391, H 447, CS/H 1629, S 408, S 584, S 696,

> S 1732)

Transportation-related Facility Designations; Providing honorary designations of certain transportation facilities in specified counties; directing the Department of Transportation to erect suitable markers, etc.

TR 03/16/2021 Fav/CS 03/24/2021 Favorable ATD

ΑP

**SB 1126** 2

> Harrell (Similar H 1385)

Department of Transportation; Clarifying that the Department of Revenue is responsible for a certain transfer from the State Treasury to the General Revenue Fund of a portion of documentary stamp tax distributions credited to the State Transportation Trust Fund; deleting a requirement that the department provide space and video conference capability at each of the department's district offices as an alternative to physical appearance by a person requesting a hearing before the Commercial Motor Vehicle Review Board within the department; requiring the department, when proposing any project on the State Highway System which will close or modify an existing access to an abutting property owner, to provide notice to affected property owners, municipalities, and counties at least 180 days before the design phase of the project is completed, etc.

TR 03/10/2021 Favorable ATD 03/24/2021 Fav/CS

AΡ

**CS/SB 1466** 3

> Transportation / Hutson (Similar H 1143)

Airports; Revising the types of airports to which funds for master planning and eligible aviation development projects are limited, etc.

03/16/2021 Fav/CS TR 03/24/2021 Fav/CS ATD ΑP

Fav/CS

Yeas 10 Nays 0

S-036 (10/2008) Page 1 of 2

## **COMMITTEE MEETING EXPANDED AGENDA**

Appropriations Subcommittee on Transportation, Tourism, and Economic Development Wednesday, March 24, 2021, 2:30—4:00 p.m.

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
4	Review and Discussion of Fiscal Year 20 Department of Economic Opportunity Department of Transportation Department of State Department of Military Affairs Division of Emergency Management Department of Highway Safety and Mo		Discussed
	Other Related Meeting Documents		

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Appropriations Subcommittee on Transportation, Tourism, and Economic Development						
BILL:	CS/SB 1034					
INTRODUCER:	Transportation	on Comr	mittee and Ser	nator Hooper		
SUBJECT:	Transportation	on-relate	d Facility De	signations		
DATE:	March 23, 20	021	REVISED:			
ANAL	YST	STAFF	DIRECTOR	REFERENCE		ACTION
1. Price		Vicker	S	TR	Fav/CS	
2. McAuliffe	_	Hrdlick	ca	ATD	Favorable	
3.				AP		

## Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

## I. Summary:

CS/SB 1034 creates the following honorary or memorial road and bridge designations:

- Bridge number 100850 on S.R. 60/Courtney Campbell Causeway over Old Tampa Bay in Hillsborough County as "Virginia Creighton Bridge."
- The portion of S.R. 715/Bacom Point Road between W. Morgan Road and S.W. 14th Street in Palm Beach County as "Deputy Sheriff Donta Manuel and Deputy Sheriff Jonathan Wallace Highway."
- The portion of S.R. 100 in Clay County between the Bradford County line and the Putnam County line as "Veterans Honor Highway."
- Upon completion of construction, the interchange at First Coast Expressway/S.R. 23 and Henley Road in Clay County as "Sergeant Eric John Twisdale Memorial Interchange."
- The portion of I-75 between the Charlotte County line bordering DeSoto County and the Lee County line bordering Collier County as "Purple Heart Highway."
- The portion of Davie Boulevard between S.W. 34th Avenue and S.W. 36th Avenue in Broward County as "Rubin Stacy Memorial Boulevard."
- The portion of S.R. A1A between Glenwood Avenue and Park Avenue in Brevard County as "Sophia Nelson Memorial Highway."
- The portion of U.S. 19/S.R. 55 between U.S. 41/S.R. 45/Tamiami Trail and Palm View Road in Manatee County as "Tiffiany Marie Olson Memorial Highway."
- The portion of U.S. 27/S.R. 25 between the Polk County line and the Glades County line in Highlands County as "Deputy William Gentry, Jr., Highway."

• The portion of S.R. 520/W. King Street between S.R. 501/Clearlake Road and S.R. 519/Fiske Boulevard in Brevard County as "Sgt. George Lee Taylor, Sr., Memorial Highway."

- The portion of S.R. 519/Fiske Boulevard between Rosa L. Jones Drive and I-95 in Brevard County as "Dr. Martin Luther King, Jr., Boulevard."
- The intersection of Southwest 23rd Avenue and Southwest 8th Street in the City of Miami, Miami-Dade County, as "Arturo Diaz Artiles Plaza."

The bill directs the Florida Department of Transportation (FDOT) to erect suitable markers.

The estimated cost to the FDOT to install the designation markers required under the bill is \$12,000. See Section V. "Fiscal Impact Statement" for details.

The bill takes effect July 1, 2021.

## II. Present Situation:

Section 334.071, F.S., provides that legislative designations of transportation facilities are for honorary or memorial purposes or to distinguish a particular facility. Such designations are not to be construed as requiring any action by local governments or private parties regarding the changing of any street signs, mailing addresses, or 911 emergency telephone number system listings, unless the legislation specifically provides for such changes.<sup>1</sup>

When the Legislature establishes road or bridge designations, the FDOT is required to place markers only at the termini specified for each highway segment or bridge designated by the law creating the designation and to erect any other markers it deems appropriate for the transportation facility.<sup>2</sup>

The FDOT may not erect the markers for honorary road or bridge designations unless the affected city or county commission enacts a resolution supporting the designation. When the designated road or bridge segment is located in more than one city or county, each affected local government must pass resolutions supporting the designations before the installation of the markers.<sup>3</sup>

## Virginia Creighton

Virginia Creighton worked in the field of wetland science and regulation for almost three decades, with a combination of government policy, regulatory, and environmental consulting experience. Ms. Creighton was a certified professional wetland scientist and specialized in formal jurisdictional determinations and wetland qualitative analyses. She acted as an environmental project manager on multiple FDOT and local-level projects, as well as for private developments, including small and large-scale developments of regional impact. She was directly involved in obtaining environmental resource permits for over 50 transportation projects. Ms. Creighton was essential to development of the Courtney Campbell Causeway – Old Tampa Bay Water Quality Improvement project, and she received an award for the Best Project in

<sup>&</sup>lt;sup>1</sup> Section 334.071(1), F.S.

<sup>&</sup>lt;sup>2</sup> Section 334.071(2), F.S.

<sup>&</sup>lt;sup>3</sup> Section 334.071(3), F.S.

Florida from the FDOT in 2018. Ms. Creighton passed away on May 29, 2020, survived by her husband and two sons.<sup>4</sup>

## **Deputy Sheriffs Donta Manuel and Jonathan Wallace**

On November 28, 2007, as other deputies pursued a stolen vehicle that had just passed over "stop sticks" in the roadway on State Road 715 near Lake Okeechobee, Deputies Manuel and Wallace ran into the roadway in an attempt to remove the stop sticks. Apparently, due to the darkness, Deputies Manuel and Wallace did not perceive the speed at which the pursuing patrol cars were following behind the suspect vehicle. One of the pursuing patrol cars struck and killed both deputies. The driver of that pursuing patrol car was seriously injured and flown to a local hospital. One of the suspects in the stolen vehicle was apprehended a short time later.

Deputy Manuel served with the Palm Beach County Sheriff's Office (PBCSO) for 13 years. He is survived by his wife, Suzette Manuel, sons Donta and Diontray Manuel, and daughter Dashja Trawick. Deputy Wallace served with the PBSCO for 18 months. He is survived by his mother, Patricia Wallace.<sup>6</sup>

#### Florida's Veterans

The Florida Department of Veterans Affairs notes that:

Florida has earned a reputation as the most veteran-friendly state in the nation. Our state's veterans bring more than \$18.4 billion federal dollars annually into Florida's economy.

Florida has the third largest population of veterans in the nation after California and Texas with more than 1.5 million veterans – 12 percent of the Sunshine State's population 18 and over.<sup>7</sup>

The bill honors Florida's veterans in Clay County and throughout the state.

#### Sergeant Eric John Twisdale

Sergeant Twisdale served with the Clay County Sheriff's Office for 22 years, having previously served with the Jacksonville Sheriff's Office. One of thousands of law enforcement officers and other first responders throughout the county who contracted COVID-19 while selflessly serving the public, Sergeant Twisdale passed away on August 16, 2020, at the age of 49, after

<sup>&</sup>lt;sup>4</sup> See email to Senate Transportation Committee staff, December 7, 2020 (on file in the Senate Transportation Committee). See also Legacy, Virginia A. "Ginger" (Sinn) Creighton, available at <a href="https://www.legacy.com/us/obituaries/staugustine/name/virginia-creighton-obituary?pid=196324025">https://www.legacy.com/us/obituaries/staugustine/name/virginia-creighton-obituary?pid=196324025</a> (retrieved March 18, 2021).

<sup>&</sup>lt;sup>5</sup> See the SunSentinel, Stop Sticks help put the brakes on escaping criminals, May 25, 2013, available at <a href="http://www.sunsentinel.com/news/fl-xpm-2013-05-25-fl-stop-stick-20130525-story.html">http://www.sunsentinel.com/news/fl-xpm-2013-05-25-fl-stop-stick-20130525-story.html</a> (retrieved March 18, 2021).

<sup>&</sup>lt;sup>6</sup> See the Palm Beach County Sheriff's Office, Fallen Heroes, available at <a href="https://www.pbso.org/inside-pbso/general/fallen-heroes/">https://www.pbso.org/inside-pbso/general/fallen-heroes/</a> (retrieved March 18, 2021).

<sup>&</sup>lt;sup>7</sup> See the Florida Department of Veterans' Affairs (FDVA), Our Veterans, available at <a href="https://floridavets.org/our-veterans/">https://floridavets.org/our-veterans/</a> (retrieved March 18, 2021).

contracting the infection, presumably from exposure at the Sheriff's Office. Sergeant Twisdale is survived by his children, Katie, Thomas, and Stephanie; his grandchildren, Cain, Declan, Finola, Jameson, and Autumn; his brothers, Norman and Tim; his sister, Debbie; and several aunts, uncles, nieces, nephews, and cousins.<sup>8</sup>

## **Purple Heart Highway**

The Purple Heart is awarded to members of the U.S. Armed Forces who are wounded by an instrument of war in the hands of the enemy and posthumously to the next of kin in the name of those who are killed in action or die of wounds received in action. It is a combat decoration.<sup>9</sup>

## **Rubin Stacy**

Rubin Stacy was born in about 1907 in Thomas County, Georgia. Various sources indicate that in June of 1935, Mr. Stacy was a homeless tenant farmer who was accused of threatening a woman, Marion Jones, in Fort Lauderdale, who let Mr. Stacy into her home after he asked for food or water. Ms. Jones later recanted the accusation. Mr. Stacy was subsequently arrested on a charge of attempted murder and brought to jail in Broward County. After being identified as Ms. Jones' attacker, Mr. Stacy was returned to the Broward County Jail, where "lynching rumors" prompted the Broward County Sheriff, Walter Clark, to move Mr. Stacy to the Dade County jail in Miami. On July 19, 1935, the car transporting Mr. Stacy was attacked and forced off the road. Reports indicate that Mr. Stacy was abducted and taken back to Ms. Jones' home, where he was hung with rope taken from her clothesline. Mr. Stacy, reportedly one of at least 280 people who were hung between 1882 and 1968 in Florida, was survived by a wife and toddler son. No one was indicted for his death. 10

## Sophia Nelson

In December of 2019, 12-year-old Sophia Nelson was struck and killed by a vehicle while attempting to cross State Road A1A near Ellwood Avenue in Satellite Beach, using a mid-block crosswalk. The driver of the vehicle reportedly applied brakes and slowed down but failed to stop, indicating that she did not see Sophia. No criminal charges were brought against the driver due to a lack of any evidence that the driver was operating the vehicle in a dangerous or reckless

https://repository.library.northeastern.edu/downloads/neu:m0428765z?datastream\_id=content (all retrieved March 18, 2021).

<sup>&</sup>lt;sup>8</sup> See Officer Down Memorial Page, Sergeant Eric John Twisdale, available at <a href="https://www.odmp.org/officer/24909-sergeant-eric-john-twisdale">https://www.odmp.org/officer/24909-sergeant-eric-john-twisdale</a> (retrieved March 18, 2021). See also Dignity Memorial, Sgt. Eric John Twisdale, available at <a href="https://www.dignitymemorial.com/obituaries/jacksonville-fl/eric-twisdale-9368207">https://www.dignitymemorial.com/obituaries/jacksonville-fl/eric-twisdale-9368207</a> (retrieved March 18, 2021).

<sup>&</sup>lt;sup>9</sup> Military Order of the Purple Heart website, *About*, available at Military Order of the Purple Heart (retrieved March 18, 2021).

<sup>&</sup>lt;sup>10</sup> See Find A Grave, Rubin Stacy, available at <a href="https://www.findagrave.com/memorial/24771844/rubin-stacy">https://www.findagrave.com/memorial/24771844/rubin-stacy</a> (retrieved March 18, 2021). See also Sun Sentinel, A lynch mob killed a Black man in Fort Lauderdale in 1935. His name was Rubin Stacy, September 11, 2020, available at <a href="https://www.sun-sentinel.com/local/broward/fort-lauderdale/fl-ne-rubin-stacy-lynching-memorial-20200911-u3f6jg26izerllal7vva6nz3wi-story.html">https://www.sun-sentinel.com/local/broward/fort-lauderdale/fl-ne-rubin-stacy-lynching-memorial-20200911-u3f6jg26izerllal7vva6nz3wi-story.html</a>; Historymaking.org, Textbook, Lynching of Rubin Stacy, available at <a href="http://historymaking.org/textbook/exhibits/show/reconciliation/item/263">https://historymaking.org/textbook/exhibits/show/reconciliation/item/263</a>; Civil Rights and Restorative Justice, Rubin Stacy Case Summary, available at

manner. Sophia is survived by her parents, Mark and Jill Nelson, who have supported legislation relating to mid-block crosswalks to reduce driver confusion and increase pedestrian safety.<sup>11</sup>

## **Tiffiany Marie Olson**

On December 7, 2005, 22 year-old Tiffiany Marie Olson was involved in a serious accident while a passenger on a motorcycle. Law enforcement was unable to find any contact information for her family and, by the time they were able to notify her mother, Tiffany had passed away from her injuries. Tiffiany's mother was unable to say goodbye. In her honor, Tiffiany's mother, Christine Olson, worked tirelessly toward a process allowing people to voluntarily have contact information placed in the Driver and Vehicle Information Database of the Department of Highway Safety and Motor Vehicles, facilitating prompt notification in the case of life-threatening crashes. 12

## Deputy William Gentry, Jr.

Deputy Gentry grew up in Fort Myers, joining the Highlands County Sheriff's Office (HCSO) in March of 2005 and joined the K-9 Unit as soon as he could. For four years, he and his K-9 partner, Roni, patrolled the county. When Roni retired from service in 2012, Deputy Gentry transferred back to road patrol and then to the Special Investigations Unit, targeting illegal drugs until 2013. After a brief period of time using his talents as an artist and woodworker to make custom pool cues, Deputy Gentry returned to the HCSO in 2017, becoming a field training deputy and mentoring young deputies beginning their law enforcement careers. Responding to an animal abuse call with a trainee, Deputy Gentry was shot by a 69 year-old suspect and succumbed to his wounds on May 7, 2018. He is survived by his parents, his younger brother, and his beloved dogs. <sup>13</sup>

#### Sgt. George Lee Taylor, Sr.

George Lee Taylor, Sr., was born in Oak Hill, West Virginia, in 1950 and moved to Florida around 1960. He served in the U.S. Army after high school, from 1967 to 1971, as a Paratrooper with the 173<sup>rd</sup> Airborne Brigade during the Vietnam War. He served honorably, earning a Purple Heart, Bronze Star, and Combat Infantry Badge. After returning home, he worked tirelessly to address the needs of veterans, with a specific focus on finding homeless camps and the homeless veterans in them to help veterans get the care and housing they deserve. He founded National Veterans Homeless Support in 2008, and he is said to have helped to reduce the homeless veteran population in Brevard County by 90 percent. Mr. Taylor passed away on May 17, 2020.

<sup>&</sup>lt;sup>11</sup> See Florida Today, Sophia Nelson's family forgives driver in fatal A1A crosswalk crash in Satellite Beach, February 27, 2020, available at <a href="https://www.floridatoday.com/story/news/2020/02/27/sophia-nelsons-family-forgives-driver-fatal-a-1-a-crosswalk-crash-satellite-beach/4895616002/">https://www.floridatoday.com/story/news/2020/02/27/sophia-nelsons-family-forgives-driver-fatal-a-1-a-crosswalk-crash-satellite-beach/4895616002/</a> (retrieved March 18, 2021).

<sup>&</sup>lt;sup>12</sup> See Driving Down Heartache, *Tiffiany Marie Olson:* 5/27/83-12/7/05, available at <a href="https://www.drivingdownheartache.org/tiffiany-marie-olson-5-27-83-12-7-05/">https://www.drivingdownheartache.org/tiffiany-marie-olson-5-27-83-12-7-05/</a> and RPM Ministries, The Story of Biblical Counseling, *Tiffiany Marie Olson's Story*, available at <a href="https://rpmministries.org/2013/01/the-story-of-biblical-counseling/">https://rpmministries.org/2013/01/the-story-of-biblical-counseling/</a> (both retrieved March 18, 2021).

<sup>&</sup>lt;sup>13</sup> See Officer Down Memorial Page, Deputy Sheriff William Jackson Gentry, Jr., available at <a href="https://www.odmp.org/officer/23672-deputy-sheriff-william-jackson-gentry-jr">https://www.odmp.org/officer/23672-deputy-sheriff-william-jackson-gentry-jr</a> and Legacy.com, William J Gentry, Jr., available at <a href="https://www.legacy.com/obituaries/name/william-gentry-jr-obituary?pid=188976004">https://www.legacy.com/obituaries/name/william-gentry-jr-obituary?pid=188976004</a> (both retrieved March 18, 2021).

He is survived by his wife, Jan; two sons, three daughters, three brothers, three sisters, and ten grandchildren.<sup>14</sup>

## Martin Luther King, Jr.

Martin Luther King, Jr., was a Baptist minister and social activist who led the civil rights movement in the United States from the mid-1950s until his death by assassination in 1968. His leadership led to the ending the legal segregation in the south and other parts of the United States. He rose to national prominence as head of the Southern Christian Leadership Conference, promoting nonviolent efforts to achieve civil rights. He was awarded the Nobel Peace Prize in 1964.<sup>15</sup>

#### **Arturo Diaz Artiles**

Arturo Diaz Artiles was a Cuban exile, born in Santa Clara Cuba in 1920 and immigrating to the City of Miami in 1962. In 1965, he opened the Santa Clara Pharmacy at the corner of Southwest 23<sup>rd</sup> Avenue and Southwest 8<sup>th</sup> Street in Miami, only the second Cuban-owned pharmacy in the city at the time. Mr. Artiles' pharmacy filled prescriptions, but it served as an important community gathering location for Cuban exiles, especially the elderly. Mr. Artiles operated the pharmacy for nearly 50 years until 2004. During that time, he also received the United Way of Miami-Dade County Gold Award for 30 years of service to his community, the Latin Real Estate Organization Board of Directors Award, and the City of Miami's Certification of Appreciation. A founding member of the Latin Chamber of Commerce, the Miami-Dade County Commission issued a proclamation declaring February 25 as Arturo "Arturito" Diaz Artiles Day and presented him with a key to the county. Mr. Artiles passed away on November 11, 2013. He is survived by his three children, Arturo Diaz, Jr., Ana Cepero, and Aixa Schulte.<sup>16</sup>

## III. Effect of Proposed Changes:

The bill creates the following honorary or memorial road and bridge designations:

- Bridge number 100850 on S.R. 60/Courtney Campbell Causeway over Old Tampa Bay in Hillsborough County as "Virginia Creighton Bridge."
- The portion of S.R. 715/Bacom Point Road between W. Morgan Road and S.W. 14th Street in Palm Beach County as "Deputy Sheriff Donta Manuel and Deputy Sheriff Jonathan Wallace Highway."
- The portion of S.R. 100 in Clay County between the Bradford County line and the Putnam County line as "Veterans Honor Highway."
- Upon completion of construction, the interchange at First Coast Expressway/S.R. 23 and Henley Road in Clay County as "Sergeant Eric John Twisdale Memorial Interchange."
- The portion of I-75 between the Charlotte County line bordering DeSoto County and the Lee County line bordering Collier County as "Purple Heart Highway."

<sup>&</sup>lt;sup>14</sup> See Legacy, George Taylor, Sr., available at <a href="https://www.legacy.com/us/obituaries/floridatoday/name/george-taylor-obituary?pid=196267261">https://www.legacy.com/us/obituaries/floridatoday/name/george-taylor-obituary?pid=196267261</a> (retrieved March 18, 2021)

<sup>&</sup>lt;sup>15</sup> Britannica, *Martin Luther King, Jr.*, available at <a href="https://www.britannica.com/biography/Martin-Luther-King-Jr">https://www.britannica.com/biography/Martin-Luther-King-Jr</a> (retrieved March 18, 2021).

<sup>&</sup>lt;sup>16</sup> See the City of Miami Resolution R-21-0059, February 11, 2021 (on file in the Senate Transportation Committee), See also letter from the children of Arturo Diaz Artiles, January 20, 2021 (on file in the Senate Transportation Committee).

• The portion of Davie Boulevard between S.W. 34th Avenue and S.W. 36th Avenue in Broward County as "Rubin Stacy Memorial Boulevard."

- The portion of S.R. A1A between Glenwood Avenue and Park Avenue in Brevard County as "Sophia Nelson Memorial Highway."
- The portion of U.S. 19/S.R. 55 between U.S. 41/S.R. 45/Tamiami Trail and Palm View Road in Manatee County as "Tiffiany Marie Olson Memorial Highway."
- The portion of U.S. 27/S.R. 25 between the Polk County line and the Glades County line in Highlands County as "Deputy William Gentry, Jr., Highway."
- The portion of S.R. 520/W. King Street between S.R. 501/Clearlake Road and S.R. 519/Fiske Boulevard in Brevard County as "Sgt. George Lee Taylor, Sr., Memorial Highway."
- The portion of S.R. 519/Fiske Boulevard between Rosa L. Jones Drive and I-95 in Brevard County as "Dr. Martin Luther King, Jr., Boulevard."
- The intersection of S.W. 23rd Avenue and S.W. 8th Street in the City of Miami, Miami-Dade County, as "Arturo Diaz Artiles Plaza."

The bill directs the FDOT to erect suitable markers.

The bill takes effect July 1, 2021.

## IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

## V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

## B. Private Sector Impact:

None.

## C. Government Sector Impact:

The estimated cost to erect the designation markers required under this bill is \$12,000, based on the assumption that a minimum of two markers are required for each designation at a cost to the FDOT of no less than \$500 each. The estimate includes sign fabrication, installation, and maintenance over time but does not include any additional expenses related to maintenance of traffic, dedication event costs, or replacement necessitated by damage, vandalism, or storm events. The FDOT is expected to absorb the estimated cost within existing resources.

## VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

The bill creates an undesignated section of Florida law.

## IX. Additional Information:

## A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by the Transportation Committee on March 16, 2021:

The CS adds the following designations to the bill:

- "Deputy Sheriff Donta Manuel and Deputy Sheriff Jonathan Wallace Highway" in Palm Beach County.
- "Veterans Honor Highway" in Clay County.
- "Sergeant Eric John Twisdale Memorial Interchange" in Clay County.
- "Purple Heart Highway" in Charlotte and Lee Counties.
- "Rubin Stacy Memorial Boulevard" in Broward County.
- "Sophia Nelson Memorial Highway in Brevard County.
- "Tiffiany Marie Olson Memorial Highway" in Manatee County.
- "Deputy William Gentry, Jr., Highway" Highlands County.
- "Sgt. George Lee Taylor, Sr., Memorial Highway" in Brevard County.
- "Dr. Martin Luther King, Jr., Boulevard" in Brevard County.
- "Arturo Diaz Artiles Plaza" in Miami-Dade County.

## B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2021 CS for SB 1034

By the Committee on Transportation; and Senator Hooper

596-02906A-21

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12 13 14

15 16

17 18 19

20 21 22

> 23 24 25

26 27 28

Page 1 of 2 CODING: Words stricken are deletions; words underlined are additions.

20211034c1

A bill to be entitled An act relating to transportation-related facility designations; providing honorary designations of certain transportation facilities in specified counties; directing the Department of Transportation to erect suitable markers; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Transportation facility designations; Department of Transportation to erect suitable markers.-

- (1) Bridge number 100850 on S.R. 60/Courtney Campbell Causeway over Old Tampa Bay in Hillsborough County is designated as "Virginia Creighton Bridge."
- (2) That portion of S.R. 715/Bacom Point Road between W. Morgan Road and S.W. 14th Street in Palm Beach County is designated as "Deputy Sheriff Donta Manuel and Deputy Sheriff Jonathan Wallace Highway."
- (3) That portion of S.R. 100 in Clay County between the Bradford County line and the Putnam County line is designated as "Veterans Honor Highway."
- (4) Upon completion of construction, the interchange at First Coast Expressway/S.R. 23 and Henley Road in Clay County is designated as "Sergeant Eric John Twisdale Memorial Interchange."
- (5) That portion of I-75 between the Charlotte County line bordering DeSoto County and the Lee County line bordering Collier County is designated as "Purple Heart Highway."

596-02906A-21 20211034c1

CS for SB 1034

Florida Senate - 2021

30	(6) That portion of Davie Boulevard between S.W. 34th
31	Avenue and S.W. 36th Avenue in Broward County is designated as
32	"Rubin Stacy Memorial Boulevard."
33	(7) That portion of S.R. A1A between Glenwood Avenue and
34	Park Avenue in Brevard County is designated as "Sophia Nelson
35	Memorial Highway."
36	(8) That portion of U.S. 19/S.R. 55 between U.S. 41/S.R.
37	45/Tamiami Trail and Palm View Road in Manatee County is
38	designated as "Tiffiany Marie Olson Memorial Highway."
39	(9) That portion of U.S. 27/S.R. 25 between the Polk County
40	line and the Glades County line in Highlands County is
41	designated as "Deputy William Gentry, Jr., Highway."
42	(10) That portion of S.R. 520/W. King Street between S.R.
43	501/Clearlake Road and S.R. 519/Fiske Boulevard in Brevard
44	County is designated as "Sgt. George Lee Taylor, Sr., Memorial
45	Highway."
46	(11) That portion of S.R. 519/Fiske Boulevard between Rosa
47	L. Jones Drive and I-95 in Brevard County is designated as "Dr.
48	Martin Luther King, Jr., Boulevard."
49	(12) The intersection of S.W. 23rd Avenue and S.W. 8th
50	Street in the City of Miami, Miami-Dade County, is designated as
51	"Arturo Diaz Artiles Plaza."
52	(13) The Department of Transportation is directed to erect
53	suitable markers designating the transportation facilities as
54	described in this section.
55	Section 2. This act shall take effect July 1, 2021.

Page 2 of 2



## The Florida Senate

## **Committee Agenda Request**

То:	Senator George Gainer, Chair Appropriations Subcommittee on Transportation, Tourism, and Economic Development	
Subject:	Committee Agenda Request	
<b>Date:</b> March 16, 2021		
	ally request that <b>Senate Bill # 1034</b> , relating to Transportation Facility ons/Virginia Creighton Bridge, be placed on the:	
	committee agenda at your earliest possible convenience.	
	next committee agenda.	

Senator Ed Hooper Florida Senate, District 16

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Appropriations Subcommittee on Transportation, Tourism, and Economic Development						
BILL:	PCS/SB 112	26 (300690)				
INTRODUCER:	Appropriations Subcommittee on Transportation, Tourism, and Economic Development and Senator Harrell					
SUBJECT: Departm		of Transportation				
DATE:	March 26, 2	2021 REVISED:				
ANAL	YST	STAFF DIRECTOR	REFERENCE	ACTION		
1. Price		Vickers	TR	Favorable		
2. McAuliffe		Hrdlicka	ATD	Recommend: Fav/CS		
3.			AP			

## Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

## I. Summary:

PCS/SB 1126 represents the Florida Department of Transportation's (FDOT) legislative proposals for the 2021 Legislative Session. The bill contains a number of FDOT-related revisions to current law including:

- Increases from \$275 to \$300 million the authorized dollar amount representing an alternative debt service cap on Right-of-Way Acquisition and Bridge Construction Bonds issued to finance or refinance the cost of acquiring real property for state roads or the cost of bridge construction.
- Removes the expiration date for the Legislative Budget Commission (LBC) chair and vice chair's authority to approve amendments to the FDOT's work program that transfer fixed capital outlay appropriations between categories or increase an appropriation category.
- Clarifies that the Department of Revenue is the entity responsible for transferring a portion of documentary stamp tax revenues distributed to the State Treasury and credited to the State Transportation Trust Fund (STTF) from the State Treasury to the General Revenue Fund.
- Revises from October 1 to August 1 the date for metropolitan planning organization (MPO) annual submissions of project priorities to the FDOT districts for purposes of developing the FDOT's tentative work program and MPO transportation improvement programs.
- Removes provisions requiring the FDOT to provide space and video conference capability at
  each FDOT district office for persons requesting a hearing before the Commercial Motor
  Vehicle Review Board, instead requiring the FDOT to allow such persons to appear remotely

before the board via communications media technology already authorized by Administration Commission rule.

- Grants the FDOT rulemaking authority for the purpose of implementing statutory provisions relating to airport zoning.
- Revises provisions relating to a notice and hearing the FDOT is required to provide when a
  transportation project on the State Highway System modifies an existing access to an
  abutting property owner to provide clarity and improve readability.
- Removes obsolete references to a previously expired general service revenue service charge from specified collected revenue deposited into the STTF.

The extent of any potential fiscal impact to the FDOT resulting from the increased alternative debt service cap on Right-of-Way Acquisition and Bridge Construction Trust Fund bonds is unknown. The remaining revisions are primarily administrative and housekeeping in nature and are expected to present no immediate fiscal impact to state or local revenues.

The bill takes effect July 1, 2021.

## II. Present Situation:

For ease of organization and readability, the present situation is discussed below in conjunction with the effect of proposed changes.

## III. Effect of Proposed Changes:

**Debt Service Cap on Right-of-Way Acquisition and Bridge Construction Bonds (Section 2)** 

#### Present Situation

Section 215.605, F.S., authorizes the issuance of state bonds to finance or refinance the cost of acquiring real property for state roads or to finance or refinance the cost of state bridge construction. Except for bonds issued to refinance previously issued bonds, the Legislature must authorize bonds, which must be issued pursuant to the State Bond Act. The proceeds from the sale of issued bonds must be deposited into the Right-of-Way Acquisition and Bridge Construction Trust Fund.<sup>2</sup>

Section 206.46, F.S., authorizes the FDOT to transfer up to 7 percent of the revenues deposited into the STTF in each fiscal year into the Right-of-Way Acquisition and Bridge Construction Trust Fund to meet outstanding or proposed bond obligations; or, at a minimum, an amount sufficient to pay for the debt service coverage of outstanding bonds.<sup>3</sup> The annual transfer amount, however, may not exceed that which is necessary to provide the required debt service coverage levels for a maximum debt service of \$275 million. Thus, debt service may not exceed 7 percent of the revenues deposited into the STTF or \$275 million, whichever is less.

<sup>&</sup>lt;sup>1</sup> Sections 215.57-215.83, F.S.

<sup>&</sup>lt;sup>2</sup> Section 215.605(4), F.S.

<sup>&</sup>lt;sup>3</sup> The transfer is required to be payable primarily from the motor and diesel fuel taxes transferred to the STTF.

The FDOT noted in 2020 that no adjustment has been made to the \$275 million cap since 2007. The FDOT provided information that based on the FDOT's most recent bond sale and Revenue Estimating Conference projections [at that time], the limit on debt service based on the 7-percent-of-revenue threshold would have been \$287 million in Fiscal Year 2019-2020 (based on revenues of \$4.1 billion), growing to \$350 million in Fiscal Year 2028-2029 (based on revenues of \$5 billion). Additionally, the FDOT advised that under the current statutory limit, the \$275 million cap leaves the FDOT with only about \$100 million of available bonding capacity.<sup>4</sup>

## Effect of Proposed Changes

Section 2 of the bill amends s. 206.46, F.S., to increase the authorized dollar amount representing an alternative debt service cap on Right-of-Way Acquisition and Bridge Construction Bonds. Thus, under the bill, debt service could not exceed 7 percent of the revenues deposited into the STTF or \$350 million, whichever is less.

#### **Work Program Amendments (Section 10)**

#### **Present Situation**

Current law authorizes the FDOT to amend its adopted work program and provides procedures for such amendments.<sup>5</sup> However, any work program amendment that transfers fixed capital outlay appropriations between categories or increases an appropriation category is subject to approval by the LBC.

Prior to 2016, if a meeting of the LBC could not be held within 30 days after the FDOT submitted an amendment, the chair and vice chair of the LBC could approve the amendment.<sup>6</sup> In 2016, the Legislature repealed the authorization for LBC chair and vice chair approval if the LBC could not meet.<sup>7</sup> In 2019, this authorization was reinstated with an expiration date of July 1, 2020.<sup>8</sup> In 2020, the authorization was reinstated with an expiration date of July 1, 2021.<sup>9</sup>

#### Effect of Proposed Changes

Section 10 of the bill amends s. 339.135(7)(g), F.S., to remove the expiration of authorization for LBC chair and vice chair approval of the identified amendments to the FDOT's adopted work program, thereby making the provision permanent.

## **Documentary Stamp Tax/General Revenue Fund Transfer (Section 1)**

#### **Present Situation**

Chapter 201, F.S., levies an excise tax (documentary stamp tax) on documents such as deeds, stocks and bonds, notes and written obligations to pay money, mortgages, liens, and other evidences of indebtedness. The Florida Department of Revenue (DOR) administers the

<sup>&</sup>lt;sup>4</sup> See the FDOT's 2020 Legislative Proposal, Change the Right-of-Way Acquisition and Bridge Construction Bonds Debt Service Cap (on file in the Senate Transportation Committee).

<sup>&</sup>lt;sup>5</sup> Section 339.135(7), F.S.

<sup>&</sup>lt;sup>6</sup> Section 339.135(7)(g), F.S. (2015).

<sup>&</sup>lt;sup>7</sup> Chapter 2016-181, s. 16, Laws of Fla.

<sup>&</sup>lt;sup>8</sup> Chapter 2019-116, s. 11, Laws of Fla.

<sup>&</sup>lt;sup>9</sup> Chapter 2020-144, s. 93, Laws of Fla.

provisions of that chapter, <sup>10</sup> including provisions governing the collection of documentary stamp taxes, which are distributed each fiscal year to the General Revenue Fund and various other trust funds.

After certain required distributions to the Land Acquisition Trust Fund, <sup>11</sup> approximately 24 percent of the remainder of the taxes collected or \$541.75 million, whichever is less, is paid into the State Treasury to the credit of the STTF, \$75 million of which must be transferred to the General Revenue Fund. The remaining amount credited to the STTF must be used to fund certain transportation-related programs. <sup>12</sup> Although current law specifies the DOR as the administering agency of that chapter, the DOR is not expressly identified as the entity responsible for making the \$75 million transfer each fiscal year.

## Effect of Proposed Changes

Section 1 of the bill amends s. 201.15(4)(a), F.S., to expressly require the DOR to make the \$75 million transfer each fiscal year from funds credited to the STTF in the State Treasury to the General Revenue Fund.

## Metropolitan Planning Organizations Project Priority Submissions to the FDOT (Sections 10 and 11)

#### **Present Situation**

The FDOT's adopted work program is the 5-year work program adopted by the FDOT pursuant to s. 339.135, F.S. In developing the adopted work program, each of the FDOT districts submits an annual district work program, which is the 5-year listing of transportation projects planned for each fiscal year, to the FDOT's central office for review and development of the tentative work program. The tentative work program is the 5-year listing of all transportation projects planned for each fiscal year which is developed by the FDOT's central office based on the district work programs. <sup>13</sup> Each year, a new fifth year is added for purposes of developing the tentative and adopted work programs.

With respect to development of the tentative work program, as outlined in s. 339.135(4), F.S., the district work program is developed cooperatively with the various metropolitan planning organizations (MPOs) around the state and must include, to the maximum extent feasible, the project priorities submitted by the MPOs to the FDOT's districts by October 1 of each year. The FDOT and an MPO may agree in writing to vary the submission date.<sup>14</sup>

The FDOT advises that during a "normal" work program development cycle, submission of MPO project priorities by October 1 allows sufficient time for development of the tentative work program cycle. However, because the Legislature meets beginning in January in even-numbered

<sup>&</sup>lt;sup>10</sup> Section 201.11, F.S.

<sup>&</sup>lt;sup>11</sup> Section 201.15(1) and (2), F.S.

<sup>&</sup>lt;sup>12</sup> Section 201.15(4)(a), F.S. The programs include the New Starts Transit Program, the Small County Outreach Program, the Strategic Intermodal System, and the Transportation Regional Incentive Program.

<sup>&</sup>lt;sup>13</sup> Section 339.135(1), F.S.

<sup>&</sup>lt;sup>14</sup> Section 339.135(4)(c)2., F.S.

years,<sup>15</sup> the tentative work program cycle is "compressed" by two months, creating a need for earlier submission of project information. The FDOT notes that no failure to submit a priority list has occurred, but earlier submission has been provided as a courtesy, rather than a mandate.<sup>16</sup>

The MPOs are also required, in cooperation with the state and affected public transportation operators, to develop a transportation improvement program for the area within the jurisdiction of the MPO. Similar to work program development, each MPO is required to submit to the appropriate FDOT district a list of project priorities by October 1 of each year. Again, the FDOT and an MPO may agree in writing to vary the submission date. The MPO-approved lists must be used by the FDOT districts in developing the district work programs.<sup>17</sup>

## Effect of Proposed Changes

Sections 10 and 11 of the bill, respectively, amend ss. 339.135(4)(c) and 339.175(8)(b), F.S., to revise from October 1 to August 1 the deadline for MPOs to submit their project priority lists for purposes of developing the FDOT's tentative work program and for purposes of development of MPO transportation improvement programs.

## **Commercial Motor Vehicle Review Board/Remote Appearance (Section 6)**

#### **Present Situation**

The Commercial Motor Vehicle Review Board (the Board), established within the FDOT, is composed of three permanent members (the FDOT secretary as chair, the executive director of the Department of Highway Safety and Motor Vehicles, and the Commissioner of Agriculture, or their designees); three members appointed by the Governor (one each from the road construction industry and the trucking industry, and one with a general business or legal background); and one member appointed by the Commissioner of Agriculture from the agriculture industry.<sup>18</sup>

The Board is authorized to review any penalty imposed upon any vehicle or person under the provisions of ch. 316, F.S., relating to weights imposed on the highways by the axles and wheels of motor vehicles, to special fuel and motor fuel tax compliance, or to violations of safety regulations, and the Board may modify, cancel, revoke, or sustain any such penalty. <sup>19</sup> The Board is authorized to hold sessions and conduct proceedings at any place. According to the FDOT's website, the Board meets physically in Tallahassee. <sup>20</sup>

Any person against whom a penalty is imposed may apply to the Board for a modification, cancellation, or revocation of the penalty. A written explanation provided within a letter protesting a penalty is acceptable in lieu of physical attendance by a person requesting a hearing before the Board, but attendance "will provide the petitioner the opportunity to respond to

<sup>&</sup>lt;sup>15</sup> FLA. CONST. art. III, s. 3(b).

<sup>&</sup>lt;sup>16</sup> See the FDOT's 2020 Legislative Proposal, Advance MPO Deadline to Submit Project Priorities (on file in the Senate Transportation Committee).

<sup>&</sup>lt;sup>17</sup> Section 339.175(8), F.S.

<sup>&</sup>lt;sup>18</sup> Section 316.545(7)(a) and (b), F.S. *See* the FDOT, Traffic Engineering and Operations Office, *Commercial Motor Vehicle Review Board*, for more details on the Board, as well as its 2021 meeting schedule, available at <a href="https://www.fdot.gov/traffic/reviewboard.shtm">https://www.fdot.gov/traffic/reviewboard.shtm</a> (retrieved March 12, 2021).

<sup>&</sup>lt;sup>19</sup> Section 316.545(4)(c), F.S.

<sup>&</sup>lt;sup>20</sup> Section 316.545(7), F.S.

Review Board inquiries into subjects that the petitioner may have overlooked when drafting his letter of protest." Appearance by telephone is not available, but pursuant to the provisions of s. 316.545(7)(f), F.S., the FDOT is required to provide space and video conference capability at each of its seven district offices to enable a person requesting a hearing to appear remotely before the board, provided the requester notifies the Board at least 14 calendar days before the hearing date. <sup>22</sup>

By rule of the Administration Commission, agencies are currently authorized to conduct proceedings using communications media technology; *i.e.*, the electronic transmission of printed matter, audio, full-motion video, freeze frame video, compressed video, and digital video by any method available.<sup>23</sup>

The current requirement for providing space and video conference capability at each of the seven FDOT district offices does not take advantage of the various forms of communications media technology authorized for use in conducting agency proceedings.

## Effect of Proposed Changes

Section 6 of the bill amends s. 316.545(7), F.S., to remove the requirement that remote appearance before the Board by a person requesting a hearing must take place at one of the FDOT district offices by means of video conference capability and replace it with authorization for use of communications media technology by any means.

When using communications media technology the FDOT would be required to provide a notice to the requester specifying the address or addresses of all access points, specifically designating those which are in locations normally open to the public; the address of each access point where an interested person may go to attend the proceedings; an address, email address, and telephone number where an interested person may write or call for additional information; and an address, email address, and designated person to whom a person may submit written or other physical evidence which he or she intends to offer into evidence during the proceedings.<sup>24</sup>

This revision would allow the FDOT to more efficiently conduct proceedings before the Board and reduce the burden on a person requesting a hearing to travel to one of the FDOT district offices to be heard. The FDOT advises any person requesting to appear before the Board at one of the FDOT district offices will continue to be accommodated.<sup>25</sup>

<sup>&</sup>lt;sup>21</sup> FDOT, Traffic Engineering and Operations Office, Commercial Motor Vehicle Review Board.

<sup>22</sup> Id

<sup>&</sup>lt;sup>23</sup> Fla. Admin. Code R. 28-109.

<sup>24</sup> Id.

<sup>&</sup>lt;sup>25</sup> Telephone conversation between Senate Transportation Committee staff and FDOT staff, February 1, 2021.

## **Airport Zoning/FDOT Rulemaking (Section 8)**

#### **Present Situation**

The Legislature in 2016 enacted a substantial re-write of ch. 333, F.S., which contains airport zoning provisions relating to the management of airspace and land use at or near airports. Generally, the 2016 re-write:

- Updated statutory definitions and terms in accordance with federal regulations.
- Streamlined the local airport protection zoning process to a simpler permitting model.
- Provided local governments the flexibility to structure and incorporate the airport protection zoning review process into existing local zoning review processes and repealed duplicative requirements for obtaining a variance.

The FDOT has a long-standing rule that pre-dates the 2016 substantial re-write: Florida Administrative Code Rule Chapter 14-60, "Airport Licensing, Registration, and Airspace Protection," the purpose of which is "to promote safe civil aviation by eliminating hazards; to provide airfield standards for airports; to provide standards for airport marking and lighting; to license and register airports, pursuant to the licensing and registration requirements of Chapter 330, F.S., and to promote flight safety by providing for airspace protection, pursuant to the requirements of Chapter 333, F.S." The provisions of the rule appear to be critical to promotion of safe civil aviation. However, in the midst of the 2016 re-write, authority for the long-standing rule was apparently inadvertently overlooked.

## Effect of Proposed Changes

Section 8 of the bill creates s. 333.14, F.S., to provide the FDOT with express authority to adopt rules to implement the provisions of ch. 333, F.S., thereby providing specific authorization for Florida Administrative Code Rule Chapter 14-60.

## Transportation Projects/Modifying Access/Abutting Property Owners (Section 9)

#### **Present Situation**

Under current law, when the FDOT proposes a project on the State Highway System that will divide a state highway, erect median barriers modifying currently available vehicle turning movements, or have the effect of closing or modifying an existing access to an abutting property owner, the FDOT is required to notify all affected property owners, municipalities, and counties at least 180 days before the design of the project is finalized. The notice must include a written explanation regarding the need for the project and an indication that all affected parties will be given an opportunity to provide comments to the FDOT regarding potential impacts of the change. The FDOT must hold at least one public hearing in the jurisdiction where the project is located to receive public input to determine how the project will affect access to businesses and the potential economic impact of the project on the local business community. The FDOT must review all comments from the public hearing and take the comments and any alternatives

<sup>&</sup>lt;sup>26</sup> Chapter 2016-239, Laws of Fla.

<sup>&</sup>lt;sup>27</sup> Fla. Admin. Code R. 14-60.003(1) (2004).

presented by a local government during the hearing into consideration in the final design of the highway project.<sup>28</sup>

## Effect of Proposed Changes

Section 9 of the bill amends s. 335.199, F.S., to make editorial revisions and improve readability. The bill clarifies that the FDOT must provide the required notice at least 180 days before the design phase of the project is completed, rather than finalized. The bill also revises all occurrences of the word "hearing" to "meeting," to remove any sort of legal connotation, as the required events are not in the nature of any sort of judicial proceeding but are more closely akin to informational "meetings."

The bill clarifies that the FDOT must hold at least one public meeting *prior to completing* the design phase of the project, so that the FDOT reviews all comments from the public meeting and takes the comments and any alternatives presented by a local government during the meeting into consideration in the *final* design of the project.

## Obsolete References to the General Revenue Service Charge (Sections 3, 4, 5, and 7)

#### **Present Situation**

Section 215.20(1), F.S., appropriates from revenue deposited into most state trust funds<sup>29</sup> an 8 percent service charge, which represents the estimated pro rata share of the cost of general government. All such appropriations are deposited into the General Revenue Fund.

Section 215.211(1), F.S., however, eliminated the service charge beginning July 1, 2000, for taxes distributed under:

- Section 206.606(1), F.S., relating to the distribution of motor and diesel fuel taxes;
- Section 212.0501(6), F.S., relating to taxes on diesel fuel used in self-propelled off-road equipment for business purposes; and
- Section 319.32(5), F.S., relating to the disposition of fees from certificate of title transactions.

Additionally, s. 215.211(2), F.S., eliminated the service charge beginning July 1, 2001, on taxes distributed under s. 206.608, F.S., relating to the State Comprehensive Enhanced Transportation System Tax.

Although the service charge on the specified taxes has been eliminated, references to the service charge remain in statute for the described taxes or fees.

## Effect of Proposed Changes

Sections 3, 4, 5, and 7, respectively, remove the obsolete references to the general revenue service charge that remain in ss. 206.606(1), 206.608, 212.0501(6), and 319.32(5), F.S.

<sup>&</sup>lt;sup>28</sup> Section 335.199, F.S.

<sup>&</sup>lt;sup>29</sup> Section 215.22, F.S., sets out a list of items and trust funds that are exempt from the service charge, including trust funds administered by the Department of Transportation.

### **Effective Date (Section 12)**

The bill is effective July 1, 2021.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

## V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

Individuals requesting a hearing before the Commercial Motor Vehicle Review Board who are authorized to appear remotely via communications media technology may experience reduced expenses associated with travel to an FDOT district office to appear.

C. Government Sector Impact:

Currently, the amount transferred by the FDOT into the Right-of-Way Acquisition and Bridge Construction Trust Fund may not exceed 7 percent of the revenues deposited into the STTF, or \$275 million, whichever is less. The bill provides that the amount transferred may not exceed 7 percent of the revenues deposited into the STTF or \$350 million, whichever is less. This revision may provide the FDOT with additional bonding capacity. However, the resulting impact of any additional bonding capacity is unknown.

#### VI. Related Issues:

None.

## VII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 201.15, 206.46, 206.606, 206.608, 212.0501, 316.545, 319.32, 335.199, 339.135, and 339.175.

This bill creates the following sections of the Florida Statutes: 333.15.

## VIII. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

# CS by Appropriations Subcommittee on Transportation, Tourism, and Economic Development on March 24, 2021:

The committee substitute clarifies that when FDOT submits a work program amendment to the Legislative Budget Commission, but the commission does not consider the amendment within 30 days after submittal, the chair and vice chair of the commission may approve the amendment.

## B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.



	LEGISLATIVE ACTION	
Senate		House
Comm: RCS		
03/24/2021		
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	•	
	•	

Appropriations Subcommittee on Transportation, Tourism, and Economic Development (Harrell) recommended the following:

#### Senate Amendment

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Delete lines 357 - 361

and insert:

2. If the department submits an amendment to a meeting of the Legislative Budget Commission and the commission does not meet or consider the amendment cannot be held within 30 days after its submittal the department submits an amendment to the Legislative Budget Commission, the chair and vice chair of the



Legislative Budget Commission may authorize such amendment to be 10 approved pursuant to s. 216.177. This 11

By Senator Harrell

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25-01671A-21 20211126

A bill to be entitled An act relating to the Department of Transportation; amending s. 201.15, F.S.; clarifying that the Department of Revenue is responsible for a certain transfer from the State Treasury to the General Revenue Fund of a portion of documentary stamp tax distributions credited to the State Transportation Trust Fund; amending s. 206.46, F.S.; revising a limitation on an annual transfer from the State Transportation Trust Fund to the Right-of-Way Acquisition and Bridge Construction Trust Fund; amending ss. 206.606, 206.608, and 212.0501, F.S.; removing a requirement for the deduction of certain service charges before the distribution of certain moneys; amending s. 316.545, F.S.; deleting a requirement that the department provide space and video conference capability at each of the department's district offices as an alternative to physical appearance by a person requesting a hearing before the Commercial Motor Vehicle Review Board within the department; requiring the department to allow a person requesting a hearing to appear remotely via communications media technology authorized by a specified rule; amending s. 319.32, F.S.; removing a requirement for the deduction of certain service charges before depositing fees for a certificate of title into the State Transportation Trust Fund; creating s. 333.15, F.S.; requiring the department to adopt rules to implement ch. 333, relating to airport

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Florida Senate - 2021 SB 1126

20211126

25-016717-21

i	25-01671A-21 20211126
30	zoning; amending s. 335.199, F.S.; requiring the
31	department, when proposing any project on the State
32	Highway System which will close or modify an existing
33	access to an abutting property owner, to provide
34	notice to affected property owners, municipalities,
35	and counties at least 180 days before the design phase
36	of the project is completed; requiring the department
37	to hold at least one public meeting before completing
38	the design phase of the project; making a technical
39	change; amending s. 339.135, F.S.; revising the date
40	by which a metropolitan planning organization must
41	annually submit project priorities to the appropriate
42	department district for purposes of developing
43	department district work programs; removing the
44	expiration of provisions relating to approval of
45	department work program amendments when a meeting of
46	the Legislative Budget Commission cannot be held
47	within a specified timeframe; amending s. 339.175,
48	F.S.; revising the date by which a metropolitan
49	planning organization must annually submit a list of
50	project priorities to the appropriate department
51	district for purposes of developing department
52	district work programs and developing metropolitan
53	planning organization transportation improvement
54	programs; providing an effective date.
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56	Be It Enacted by the Legislature of the State of Florida:
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58	Section 1. Paragraph (a) of subsection (4) of section

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25-01671A-21 20211126

201.15, Florida Statutes, is amended to read:

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201.15 Distribution of taxes collected.—All taxes collected under this chapter are hereby pledged and shall be first made available to make payments when due on bonds issued pursuant to s. 215.618 or s. 215.619, or any other bonds authorized to be issued on a parity basis with such bonds. Such pledge and availability for the payment of these bonds shall have priority over any requirement for the payment of service charges or costs of collection and enforcement under this section. All taxes collected under this chapter, except taxes distributed to the Land Acquisition Trust Fund pursuant to subsections (1) and (2), are subject to the service charge imposed in s. 215.20(1). Before distribution pursuant to this section, the Department of Revenue shall deduct amounts necessary to pay the costs of the collection and enforcement of the tax levied by this chapter. The costs and service charge may not be levied against any portion of taxes pledged to debt service on bonds to the extent that the costs and service charge are required to pay any amounts relating to the bonds. All of the costs of the collection and enforcement of the tax levied by this chapter and the service charge shall be available and transferred to the extent necessary to pay debt service and any other amounts payable with respect to bonds authorized before January 1, 2017, secured by revenues distributed pursuant to this section. All taxes remaining after deduction of costs shall be distributed as follows:

(4) After the required distributions to the Land Acquisition Trust Fund pursuant to subsections (1) and (2) and deduction of the service charge imposed pursuant to s.

Page 3 of 14

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2021 SB 1126

	25-01671A-21 20211126_
88	215.20(1), the remainder shall be distributed as follows:
89	(a) The lesser of 24.18442 percent of the remainder or
90	\$541.75 million in each fiscal year shall be paid into the State
91	Treasury to the credit of the State Transportation Trust Fund.
92	Of such funds, \$75 million for each fiscal year shall be
93	transferred $\underline{\text{by the Department of Revenue}}$ to the General Revenue
94	Fund. Notwithstanding any other law, the remaining amount
95	credited to the State Transportation Trust Fund shall be used
96	for:
97	1. Capital funding for the New Starts Transit Program,
98	authorized by Title 49, U.S.C. s. 5309 and specified in s.
99	341.051, in the amount of 10 percent of the funds;
100	2. The Small County Outreach Program specified in s.
101	339.2818, in the amount of 10 percent of the funds;
102	3. The Strategic Intermodal System specified in ss. 339.61,
103	339.62, 339.63, and 339.64, in the amount of 75 percent of the
104	funds after deduction of the payments required pursuant to
105	subparagraphs 1. and 2.; and
106	4. The Transportation Regional Incentive Program specified
107	in s. 339.2819, in the amount of 25 percent of the funds after
108	deduction of the payments required pursuant to subparagraphs 1.
109	and 2. The first $\$60$ million of the funds allocated pursuant to
110	this subparagraph shall be allocated annually to the Florida
111	Rail Enterprise for the purposes established in s. 341.303(5).
112	Section 2. Subsection (2) of section 206.46, Florida
113	Statutes, is amended to read:
114	206.46 State Transportation Trust Fund
115	(2) Notwithstanding any other <del>provisions of</del> law, from the

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revenues deposited into the State Transportation Trust Fund a

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maximum of 7 percent in each fiscal year shall be transferred into the Right-of-Way Acquisition and Bridge Construction Trust Fund created in s. 215.605, as needed to meet the requirements of the documents authorizing the bonds issued or proposed to be issued under ss. 215.605 and 337.276 or at a minimum amount sufficient to pay for the debt service coverage requirements of outstanding bonds. Notwithstanding the 7 percent annual transfer authorized in this subsection, the annual amount transferred under this subsection may shall not exceed an amount necessary to provide the required debt service coverage levels for a maximum debt service not to exceed \$350 \$275 million. Such transfer shall be payable primarily from the motor and diesel fuel taxes transferred to the State Transportation Trust Fund from the Fuel Tax Collection Trust Fund.

Section 3. Subsection (1) of section 206.606, Florida Statues, is amended to read:

206.606 Distribution of certain proceeds.-

- (1) Moneys collected pursuant to ss. 206.41(1)(g) and 206.87(1)(e) shall be deposited in the Fuel Tax Collection Trust Fund. Such moneys, after deducting the service charges imposed by s. 215.20, the refunds granted pursuant to s. 206.41, and the administrative costs incurred by the department in collecting, administering, enforcing, and distributing the tax, which administrative costs may not exceed 2 percent of collections, shall be distributed monthly to the State Transportation Trust Fund, except that:
- (a) \$6.30 million shall be transferred to the Fish and Wildlife Conservation Commission in each fiscal year and deposited in the Invasive Plant Control Trust Fund to be used

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20211126 for aquatic plant management, including nonchemical control of

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aguatic weeds, research into nonchemical controls, and enforcement activities. The commission shall allocate at least \$1 million of such funds to the eradication of melaleuca.

- (b) Annually, \$2.5 million shall be transferred to the State Game Trust Fund in the Fish and Wildlife Conservation Commission and used for recreational boating activities and freshwater fisheries management and research. The transfers must be made in equal monthly amounts beginning on July 1 of each fiscal year. The commission shall annually determine where unmet needs exist for boating-related activities, and may fund such activities in counties where, due to the number of vessel registrations, sufficient financial resources are unavailable.
- 1. A minimum of \$1.25 million shall be used to fund local projects to provide recreational channel marking and other uniform waterway markers, public boat ramps, lifts, and hoists, marine railways, and other public launching facilities, derelict vessel removal, and other local boating-related activities. In funding the projects, the commission shall give priority consideration to:
- a. Unmet needs in counties having populations of 100,000 or less fewer.
- 168 b. Unmet needs in coastal counties having a high level of 169 boating-related activities from individuals residing in other 170 counties.
- 2. The remaining \$1.25 million may be used for recreational 172 boating activities and freshwater fisheries management and 173 research.
  - 3. The commission may adopt rules to administer a Florida

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Boating Improvement Program.

The commission shall prepare and make available on its Internet website an annual report outlining the status of its Florida Boating Improvement Program, including the projects funded, and a list of counties whose needs are unmet due to insufficient financial resources from vessel registration fees.

- (c) 0.65 percent of moneys collected pursuant to s.  $206.41(1)(g) \ \ \text{shall be transferred to the Agricultural Emergency}$   $\ \ \text{Eradication Trust Fund.}$
- (d) \$13.4 million in fiscal year 2007-2008 and each fiscal year thereafter of the moneys attributable to the sale of motor and diesel fuel at marinas shall be transferred from the Fuel Tax Collection Trust Fund to the Marine Resources Conservation Trust Fund in the Fish and Wildlife Conservation Commission.

Section 4. Section 206.608, Florida Statutes, is amended to read:

206.608 State Comprehensive Enhanced Transportation System Tax; deposit of proceeds; distribution.—Moneys received pursuant to ss. 206.41(1)(f) and 206.87(1)(d) shall be deposited in the Fuel Tax Collection Trust Fund, and, after deducting the service charge imposed in chapter 215 and administrative costs incurred by the department in collecting, administering, enforcing, and distributing the tax, which administrative costs may not exceed 2 percent of collections, shall be distributed as follows:

- (1) 0.65 percent of the proceeds of the tax levied pursuant to s. 206.41(1)(f) shall be transferred to the Agricultural Emergency Eradication Trust Fund.
  - (2) The remaining proceeds of the tax levied pursuant to s.

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204	206.41(1)(f) and all of the proceeds from the tax imposed by s.
205	206.87(1)(d) shall be transferred into the State Transportation
206	Trust Fund, and may be used only for projects in the adopted
207	work program in the district in which the tax proceeds are
208	collected and, to the maximum extent feasible, such moneys shall
209	be programmed for use in the county where collected. However, no
210	revenue from the taxes imposed pursuant to ss. 206.41(1)(f) and
211	206.87(1)(d) in a county shall be expended unless the projects
212	funded with such revenues have been included in the work program
213	adopted pursuant to s. 339.135.
214	Section 5. Subsection (6) of section 212.0501, Florida
215	Statutes, is amended to read:
216	212.0501 Tax on diesel fuel for business purposes;
217	purchase, storage, and use
218	(6) All taxes required to be paid on fuel used in self-
219	propelled off-road equipment shall be deposited in the Fuel Tax
220	Collection Trust Fund, to be distributed, after deduction of the
221	general revenue service charge pursuant to s. 215.20, to the
222	State Transportation Trust Fund. The department shall, each
223	month, make a transfer, from general revenue collections, equal
224	to such use tax reported on dealers' sales and use tax returns.
225	Section 6. Paragraph (f) of subsection (7) of section
226	316.545, Florida Statutes, is amended to read:
227	316.545 Weight and load unlawful; special fuel and motor
228	fuel tax enforcement; inspection; penalty; review
229	(7) There is created within the Department of
230	Transportation the Commercial Motor Vehicle Review Board,
231	consisting of three permanent members who shall be the Secretary
232	of Transportation, the executive director of the Department of

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Highway Safety and Motor Vehicles, and the Commissioner of Agriculture, or their authorized representatives, and four additional members appointed pursuant to paragraph (b), which may review any penalty imposed upon any vehicle or person under the provisions of this chapter relating to weights imposed on the highways by the axles and wheels of motor vehicles, to special fuel and motor fuel tax compliance, or to violations of safety regulations.

(f) The review board may hold sessions and conduct proceedings at any place within the state. As an alternative to physical appearance, and in addition to any other method of appearance authorized by rule, the Department of Transportation shall allow provide space and video conference capability at each district office to enable a person requesting a hearing to appear remotely before the board via communications media technology as authorized by chapter 28-109, Florida Administrative Code, regardless of the physical location of the board proceeding.

Section 7. Subsection (5) of section 319.32, Florida Statutes, is amended to read:

319.32 Fees; service charges; disposition.-

(5) (a) Forty-seven dollars of each fee collected, except for fees charged on a certificate of title for a motor vehicle for hire registered under s. 320.08(6), for each applicable original certificate of title and each applicable duplicate copy of a certificate of title, after deducting the service charges imposed by s. 215.20, shall be deposited into the State Transportation Trust Fund. Deposits to the State Transportation Trust Fund pursuant to this paragraph may not exceed \$200

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262 million in any fiscal year, and any collections in excess of 263 that amount during the fiscal year shall be paid into the 264 General Revenue Fund. (b) All fees collected pursuant to subsection (3) shall be 265 paid into the Nongame Wildlife Trust Fund. Twenty-one dollars of 266 each fee, except for fees charged on a certificate of title for 267 2.68 a motor vehicle for hire registered under s. 320.08(6), for each 269 applicable original certificate of title and each applicable duplicate copy of a certificate of title, after deducting the 270 271 service charges imposed by s. 215.20, shall be deposited into the State Transportation Trust Fund. All other fees collected by 273 the department under this chapter shall be paid into the General Revenue Fund. 274 275 Section 8. Section 333.15, Florida Statutes, is created to 276 read: 277 333.15 Rulemaking authority.-The department shall adopt 278 rules pursuant to ss. 120.536(1) and 120.54 to implement this 279 chapter. 280 Section 9. Subsections (1), (3), and (4) of section 281 335.199, Florida Statutes, are amended to read: 282 335.199 Transportation projects modifying access to 283 adjacent property .-284 (1) Whenever the Department of Transportation proposes any 285 project on the State Highway System which will divide a state highway, erect median barriers modifying currently available 286 287 vehicle turning movements, or have the effect of closing or 288 modifying an existing access to an abutting property owner, the 289 department shall notify all affected property owners, municipalities, and counties at least 180 days before the design 290

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<u>phase</u> of the project is <u>completed</u> <u>finalized</u>. The department's notice shall provide a written explanation regarding the need for the project and indicate that all affected parties will be given an opportunity to provide comments to the department regarding potential impacts of the change.

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- (3) The department shall hold at least one public <u>meeting</u> before completing the design phase of the project hearing in the jurisdiction where the project is located and receive public input to determine how the project will affect access to businesses and the potential economic impact of the project on the local business community.
- (4) The department must review all comments from the public meeting hearing and take the comments and any alternatives presented by a local government under subsection (2) into consideration in the final design of the highway project.

Section 10. Paragraph (c) of subsection (4) and paragraph (g) of subsection (7) of section 339.135, Florida Statutes, are amended to read:

339.135 Work program; legislative budget request; definitions; preparation, adoption, execution, and amendment.—

- (4) FUNDING AND DEVELOPING A TENTATIVE WORK PROGRAM.-
- (c)1. For purposes of this section, the board of county commissioners shall serve as the metropolitan planning organization in those counties which are not located in a metropolitan planning organization and shall be involved in the development of the district work program to the same extent as a metropolitan planning organization.
- 2. The district work program shall be developed cooperatively from the outset with the various metropolitan

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320 planning organizations of the state and include, to the maximum 321 extent feasible, the project priorities of metropolitan planning 322 organizations which have been submitted to the district by August 1 October 1 of each year pursuant to s. 339.175(8)(b); however, the department and a metropolitan planning organization 324 325 may, in writing, cooperatively agree to vary this submittal date. To assist the metropolitan planning organizations in 327 developing their lists of project priorities, the district shall 328 disclose to each metropolitan planning organization any 329 anticipated changes in the allocation or programming of state and federal funds which may affect the inclusion of metropolitan 331 planning organization project priorities in the district work 332 program.

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3. Before Prior to submittal of the district work program to the central office, the district shall provide the affected metropolitan planning organization with written justification for any project proposed to be rescheduled or deleted from the district work program which project is part of the metropolitan planning organization's transportation improvement program and is contained in the last 4 years of the previous adopted work program. By no later than 14 days after submittal of the district work program to the central office, the affected metropolitan planning organization may file an objection to such rescheduling or deletion. When an objection is filed with the secretary, the rescheduling or deletion may not be included in the district work program unless the inclusion of such rescheduling or deletion is specifically approved by the secretary. The Florida Transportation Commission shall include such objections in its evaluation of the tentative work program

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only when the secretary has approved the rescheduling or deletion.  $\ensuremath{\text{}}$ 

(7) AMENDMENT OF THE ADOPTED WORK PROGRAM.-

- (g)1. Any work program amendment which also requires the transfer of fixed capital outlay appropriations between categories within the department or the increase of an appropriation category is subject to the approval of the Legislative Budget Commission.
- 2. If a meeting of the Legislative Budget Commission cannot be held within 30 days after the department submits an amendment to the Legislative Budget Commission, the chair and vice chair of the Legislative Budget Commission may authorize such amendment to be approved pursuant to s. 216.177. This subparagraph expires July 1, 2021.

Section 11. Paragraph (b) of subsection (8) of section 339.175, Florida Statutes, is amended to read:

- 339.175 Metropolitan planning organization.-
- (8) TRANSPORTATION IMPROVEMENT PROGRAM.—Each M.P.O. shall, in cooperation with the state and affected public transportation operators, develop a transportation improvement program for the area within the jurisdiction of the M.P.O. In the development of the transportation improvement program, each M.P.O. must provide the public, affected public agencies, representatives of transportation agency employees, freight shippers, providers of freight transportation services, private providers of transportation, representatives of users of public transit, and other interested parties with a reasonable opportunity to comment on the proposed transportation improvement program.

  (b) Each M.P.O. annually shall prepare a list of project

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378	priorities and shall submit the list to the appropriate district
379	of the department by $\underline{\text{August 1}}$ $\underline{\text{October 1}}$ of each year; however,
380	the department and a metropolitan planning organization may, in
381	writing, agree to vary this submittal date. Where more than one
382	M.P.O. exists in an urbanized area, the M.P.O.'s shall
383	coordinate in the development of regionally significant project
384	priorities. The list of project priorities must be formally
385	reviewed by the technical and citizens' advisory committees, and
386	approved by the M.P.O., before it is transmitted to the
387	district. The approved list of project priorities must be used
388	by the district in developing the district work program and must
389	be used by the M.P.O. in developing its transportation
390	improvement program. The annual list of project priorities must
391	be based upon project selection criteria that, at a minimum,
392	consider the following:
393	1. The approved M.P.O. long-range transportation plan;
394	2. The Strategic Intermodal System Plan developed under s.
395	339.64.
396	3. The priorities developed pursuant to s. 339.2819(4).
397	4. The results of the transportation management systems;
398	and
399	5. The M.P.O.'s public-involvement procedures.
400	Section 12. This act shall take effect July 1, 2021.

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## THE FLORIDA SENATE



Tallahassee, Florida 32399-1100

COMMITTEES:

Transportation, Chair
Military and Veterans Affairs, Space,
and Domestic Security, Vice Chair
Appropriations Subcommittee on Health and
Human Services
Children, Families, and Elder Affairs
Finance and Tax

**SELECT COMMITTEE:**Select Committee on Pandemic Preparedness and Response

#### **SENATOR GAYLE HARRELL**

25th District

March 18, 2021

Senator Gainer, Chair Appropriations Subcommittee on Transportation, Tourism and Economic Development 201 The Capitol 404 South Monroe Street Tallahassee, FL 32399

Chair Gainer,

I respectfully request that **SB 1126 – Department of Transportation** be placed on the next available agenda for the Transportation, Tourism and Economic Development Appropriations Committee Meeting.

Should you have any questions or concerns, please feel free to contact my office. Thank you in advance for your consideration.

Thank you,

Senator Gayle Harrell

Senate District 25

Layle

Cc: Jennifer Hrdlicka, Staff Director

Robert Fourgurean, Committee Administrative Assistant

## THE FLORIDA SENATE

# **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)  Meeting Date	Bill Number (if applicable)
Topic TRANSPORTATION Amendm	ent Barcode (if applicable)
Name Sally Patrenos	
Job Title PRESIDENT Phone (850)	933-1386
Address Street Tallahassee FL 323/2 Email Spatrer	us abetter trans
City State Zip  Speaking: For Against Information Waive Speaking: In Sup	port Against
Representing — Against — International The Chair will read this information for Better TRANSPORTA	tion
Appearing at request of Chair: Yes No Lobbyist registered with Legislatu	ire: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the nublic record for this meeting.

S-001 (10/14/14)

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Appropriations Subcommittee on Transportation, Tourism, and Economic Development				
BILL:	PCS/CS/SB 1466 (241038)			
INTRODUCER:	Appropriations Subcommittee on Transportation, Tourism, and Economic Development Transportation Committee; and Senator Hutson			
SUBJECT:	Airports			
DATE:	March 26, 2021 REVISED:			
ANAL	YST	STAFF DIRECTOR	REFERENCE	ACTION
1. Price		Vickers	TR	Fav/CS
2. McAuliffe		Hrdlicka	ATD	Recommend: Fav/CS
3.			AP	

## Please see Section IX. for Additional Information:

**COMMITTEE SUBSTITUTE - Substantial Changes** 

## I. Summary:

PCS/CS/SB 1466 expands the publicly owned, publicly operated airports eligible for higher funding levels for master planning and eligible aviation development projects by the Florida Department of Transportation (FDOT). Currently, the higher funding is dependent on the availability of federal funds:

- If federal funds are *not* available, the FDOT may fund up to 80 percent of such projects and a 20 percent local match is required.
- If federal funds *are* available, the FDOT may fund up to 80 percent of *the non-federal* share of such projects, or 80 percent of the local match requirement.

This funding is currently limited to airports that have no scheduled commercial service. The bill revises this restriction so that the 80 percent funding levels are limited to:

- General aviation airports; or
- Commercial service airports that have fewer than 15,000 passenger boardings per year as determined by the Federal Aviation Administration.

The bill results in potential funding at the 80 percent funding levels for Vero Beach Regional Airport.

The bill presents no fiscal impact to the FDOT, as the available funding for the identified projects is not revised. The bill may increase by one the number of airports potentially competing

for such funding. The bill may increase opportunities for the identified airport to advance aviation projects.

The bill takes effect July 1, 2021.

#### II. Present Situation:

#### **Airport Oversight**

The Federal Aviation Administration (FAA) is responsible for planning and developing a safe and efficient national airport system. This includes all programs related to airport safety and inspections and standards for airport design, construction, and operation. Federal law requires each commercial service airport to operate under a federal certificate and comply with federal aviation requirements. The FAA is responsible for national airport planning and environmental and social requirements and establishes policies related to airport rates and charges, compliance with grant assurances, and airport privatization.<sup>1</sup>

At the state level, the FDOT is responsible for planning airport systems and promoting the further development and improvement of airport facilities.<sup>2</sup> The owner or lessee of a proposed public airport<sup>3</sup> must receive the FDOT's approval before site acquisition or construction or establishment of a public airport facility.<sup>4</sup> The FDOT is also responsible for licensing public airport facilities before the operation of aircraft to or from the facility and must inspect such facilities prior to licensing or license renewal.<sup>5</sup> Florida law authorizes local governments to establish and operate airports<sup>6</sup> and governs airport zoning and land use issues.<sup>7</sup>

#### **FAA Airport Categories**

Under federal regulations:

- A general aviation airport is a public-use airport that, as determined by the FAA, does not
  have scheduled service or has scheduled service of less than 2,500 passenger boardings each
  year.<sup>8</sup>
- A commercial service airport is a public airport that the FAA determines has at least 2,500 commercial passenger boardings each year and is receiving scheduled passenger service.<sup>9</sup>

<sup>&</sup>lt;sup>1</sup> See Federal Aviation Administration, Airports, <a href="https://www.faa.gov/about/office\_org/headquarters-offices/arp/">https://www.faa.gov/about/office\_org/headquarters-offices/arp/</a> (last visited March 18, 2021).

<sup>&</sup>lt;sup>2</sup> Section 332.001. F.S.

<sup>&</sup>lt;sup>3</sup> The term "airport" is defined in s. 330.27(6), F.S. For purposes of FDOT approval and licensure, the term "public airport" means an airport, publicly or privately owned, which is open for use by the public.

<sup>&</sup>lt;sup>4</sup> Section 330.30(1), F.S.

<sup>&</sup>lt;sup>5</sup> Section 330.30(2), F.S.

<sup>&</sup>lt;sup>6</sup> See ch. 332, F.S.

<sup>&</sup>lt;sup>7</sup> See ch. 333, F.S.

<sup>8 49</sup> U.S.C. 47102(8).

<sup>9 49</sup> U.S.C. 47102(7).

- A large hub airport is a commercial service airport that has at least 1 percent of the commercial passenger boardings in United States.<sup>10</sup>
- o A medium hub airport is a commercial service airport that has at least 0.25 percent but less than 1 percent of the commercial passenger boardings in the United States. 11
- o A small hub airport is a commercial service airport that has at least 0.05 percent but less than 0.25 percent of the commercial passenger boardings in the United States. 12
- A non-hub airport has less than 0.05 percent of all commercial passenger boardings in the United States but has more than 10,000 passenger boardings.<sup>13</sup>
- Nonprimary airports are commercial service airports that have at least 2,500 and no more than 10,000 passenger boardings each year.<sup>14</sup>
- Primary airports are commercial service airports that have more than 10,000 passenger boardings each year. 15

#### **Federal Airport Funding**

Airports receive federal grants administered by the FAA. The main grant program for federal funds is the Airport Improvement Program (AIP). The AIP provides grants to public agencies (and, in some cases, to private owners and entities) for the planning and development of public-use airports.<sup>16</sup>

Eligible AIP projects include airport improvements related to enhancing airport safety, capacity, security, and environmental concerns. In general, airports may receive AIP funds for most airfield capital improvements or rehabilitation projects and, in some specific situations, for terminals, hangars, and nonaviation development. Certain professional services that are necessary for eligible projects may also be eligible. The FAA must be able to determine that the projects are justified based on civil aeronautical demand. The projects must also meet federal environmental and procurement requirements.<sup>17</sup>

<sup>&</sup>lt;sup>10</sup> 49 U.S.C. 47102(11). Florida's large hub airports are Miami International, Orlando International, Ft. Lauderdale/Hollywood International, and Tampa International.

<sup>&</sup>lt;sup>11</sup> 49 U.S.C. 47102(13). Florida's medium hub airports are Southwest Florida International (Ft. Myers), Palm Beach International, and Jacksonville International.

<sup>&</sup>lt;sup>12</sup> 49 U.S.C. 47102(25). Florida's small hub airports are Orlando Sanford International, St. Pete-Clearwater International, Pensacola International, Sarasota/Bradenton International, Northwest Florida-Beaches International (Panama City), Punta Gorda, Destin-Ft. Walton Beach, and Key West.

<sup>&</sup>lt;sup>13</sup> 49 U.S.C. 47102(14). Florida's non-hub airports are Tallahassee International, Daytona Beach International, Melbourne International, and Gainesville Regional.

<sup>&</sup>lt;sup>14</sup> See Federal Aviation Administration, Airports, Planning and Capacity, Airport Categories, <a href="https://www.faa.gov/airports/planning\_capacity/categories/">https://www.faa.gov/airports/planning\_capacity/categories/</a> (last visited on March 18, 2021). Florida's only nonprimary airport is Vero Beach Regional Airport.

<sup>&</sup>lt;sup>15</sup> *Id.* 49 U.S.C. 47102(14).

<sup>&</sup>lt;sup>16</sup> See Federal Aviation Administration, *Airports, Airport Improvement Program (AIP), Overview: What is AIP?*, https://www.faa.gov/airports/aip/overview/ (last visited on March 18, 2021).

<sup>&</sup>lt;sup>17</sup> See the FDOT Agency Analysis of (the identical) 2021 House Bill 1143, p. 4. (on file in the Senate Transportation Committee).

#### **State Airport Funding**

Sections 332.003 through 332.007, F.S., create the Florida Airport Development and Assistance Act. The act sets forth a number of duties of the FDOT, including, but not limited to:

- Providing coordination and assistance for the development of a viable aviation system.
- Assisting airport sponsors in airport master planning.
- Providing financial and technical assistance to public agencies operating public-use airports<sup>18</sup> by making resources available on a cost-reimbursement basis to such agencies for special needs of limited duration.
- Administering the FDOT's participation in the program of aviation and airport grants.
- Encouraging the maximum allocation of federal funds to local airport projects in this state. 19

Section 332.007, F.S., relates to the administration and financing of aviation and airport programs and projects. The FDOT must prepare and continuously update an aviation and airport work program based on a collection of the local sponsors'<sup>20</sup> proposed projects to be included in the FDOT's work program.<sup>21</sup> The FDOT's airport work program must separately identify development projects and discretionary capacity improvement projects.<sup>22</sup> The FDOT's airport work program must be consistent with the statewide aviation system plan and, to the maximum extent feasible, with approved local government comprehensive plans. Projects involving FDOT-administered funds to be undertaken and implemented by the airport sponsor must be included in the aviation and airport work program.<sup>23</sup> Assistance may only be provided for projects that are included in the FDOT's adopted work program.<sup>24</sup>

Only projects or programs provided for in the act that will contribute to the implementation of the state aviation system plan, that are consistent with and will contribute to the implementation of any airport master plan or layout plan, and that are consistent, to the maximum extent feasible, with the approved local government comprehensive plans are eligible for the expenditure of state funds in accordance with fund participation rates and priorities.<sup>25</sup>

#### **Authorized Funding Participation Levels**

Current law authorizes the FDOT to participate in the capital cost of eligible public airport and aviation development projects at specified rates, unless otherwise provided in the General Appropriations Act or the associated implementing bill. Subject to availability of appropriated funds, the FDOT may generally fund up to 50 percent of the portion of eligible airport project costs which are not funded by the federal government.<sup>26</sup> However, subject to appropriation, the

<sup>&</sup>lt;sup>18</sup> Section 332.004(14), F.S., defines the term "public-use airport" as any publicly owned airport which is used or to be used for public purposes.

<sup>&</sup>lt;sup>19</sup> Section 332.006, F.S.

<sup>&</sup>lt;sup>20</sup> Section 332.004(15), F.S., defines the term "sponsor" as any eligible agency which, either individually or jointly with one or more eligible agencies, submits to the FDOT an application for financial assistance for an airport development project.

<sup>&</sup>lt;sup>21</sup> The FDOT's work program is developed pursuant to s. 339.135, F.S.

<sup>&</sup>lt;sup>22</sup> Section 332.007(2)(a), F.S.

<sup>&</sup>lt;sup>23</sup> Section 332.007(2)(b), F.S.

<sup>&</sup>lt;sup>24</sup> Section 332.007(3), F.S.

<sup>&</sup>lt;sup>25</sup> Section 332.007(5), F.S.

<sup>&</sup>lt;sup>26</sup> Section 332.007(6)(a), F.S.

FDOT may fund the capital cost of eligible public airport and aviation development projects at a higher rate for certain types of projects.

When federal funds are not available, the FDOT may fund up to 80 percent of master planning<sup>27</sup> and eligible aviation development projects at publicly owned, publicly operated airports, requiring a 20 percent local match. If federal funds are available, the FDOT may fund up to 80 percent of the nonfederal share of such projects, or 80 percent of the local match requirement. Such funding is currently limited to airports that have no scheduled commercial service.<sup>28</sup>

#### III. Effect of Proposed Changes:

The bill amends s. 332.007(6)(c), F.S., revising the airports potentially eligible for FDOT participation in funding of master planning and eligible aviation development projects. Under the bill, the FDOT can fund projects at:

- General aviation airports;<sup>29</sup> or
- Commercial service airports that have less than 15,000 passenger boardings per year as determined by the FAA.

The bill removes the current restriction of such funding to projects at airports having no scheduled commercial service.

This revision results in potential funding eligibility at the 80 percent funding levels for the specified projects at Vero Beach Regional Airport (currently, Florida's only commercial service airport that has less than 15,000 passenger boardings).

The bill takes effect July 1, 2021.

#### IV. Constitutional Issues:

A.	Municipality/County	Mandates	Restrictions:
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None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

<sup>&</sup>lt;sup>27</sup> "Airport master planning" means the development, for planning purposes, of information and guidance to determine the extent, type, and nature of development needed at a specific airport. Section 332.004(3), F.S.

<sup>&</sup>lt;sup>28</sup> Section 332.007(6)(c), F.S.

<sup>&</sup>lt;sup>29</sup> The FDOT advises the bill presents no change with respect to general aviation airports. See FDOT email to Senate Transportation Committee staff, March 15, 2021 (on file in the Senate Transportation Committee).

#### D. State Tax or Fee Increases:

None.

#### E. Other Constitutional Issues:

None identified.

#### V. Fiscal Impact Statement:

#### A. Tax/Fee Issues:

None.

#### B. Private Sector Impact:

None.

#### C. Government Sector Impact:

The bill presents no fiscal impact to the FDOT, as any funding for the identified projects is not increased, but the number of airports competing for such funding is potentially increased by one. Over time, the pool of eligible applicants for any available funding for the identified projects may vary with the number of passenger boardings at United States airports and the resulting FAA classification of Florida airports.

The bill may increase opportunities to advance the specified aviation projects at the identified publicly owned, publicly operated airport, including, but not limited to, funding assistance to meet the 20 percent local match requirement when federal funds are available.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends section 332.007 of the Florida Statutes.

#### IX. Additional Information:

#### A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

## CS/CS by Appropriations Subcommittee on Transportation, Tourism, and Economic Development on March 24, 2021:

The committee substitute authorizes the FDOT to fund commercial service airports that have less than 15,000 passenger boardings per year as determined by the FAA. Previously the bill had limited funding to commercial service airports that were classified as nonprimary airports by the FAA.

#### CS by Transportation on March 16, 2021:

The CS revises eligibility requirements for the identified airport funding, which narrows the number of airports eligible for FDOT funding of master planning and eligible aviation development projects to just one, Vero Beach Regional.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

188756

	LEGISLATIVE ACTION	
Senate		House
Comm: RCS		
03/24/2021		
	•	
	•	
	•	

Appropriations Subcommittee on Transportation, Tourism, and Economic Development (Hutson) recommended the following:

#### Senate Amendment

Delete lines 25 - 26

and insert:

airports, or commercial service airports that have fewer than 15,000 passenger boardings per year as determined by the Federal

Aviation

1 2 3

4

5

6

7

Florida Senate - 2021 CS for SB 1466

By the Committee on Transportation; and Senator Hutson

596-02905-21 20211466c1 A bill to be entitled

An act relating to airports; amending s. 332.007, F.S.; revising the types of airports to which funds for master planning and eligible aviation development projects are limited; providing an effective date.

Section 1. Paragraph (c) of subsection (6) of section 332.007, Florida Statutes, is amended to read:

Be It Enacted by the Legislature of the State of Florida:

332.007 Administration and financing of aviation and airport programs and projects; state plan.—

- (6) Subject to the availability of appropriated funds, the department may participate in the capital cost of eligible public airport and aviation development projects in accordance with the following rates, unless otherwise provided in the General Appropriations Act or the substantive bill implementing the General Appropriations Act:
- (c) When federal funds are not available, the department may fund up to 80 percent of master planning and eligible aviation development projects at publicly owned, publicly operated airports. If federal funds are available, the department may fund up to 80 percent of the nonfederal share of such projects. Such funding is limited to general aviation airports, or commercial service airports that have been classified as a nonprimary airport by the Federal Aviation Administration airports that have no scheduled commercial service.

Page 1 of 1

Section 2. This act shall take effect July 1, 2021.

CODING: Words stricken are deletions; words underlined are additions.



# Senate Appropriations Subcommittee on Transportation, Tourism, and Economic Development

FY 2021-2022 Subcommittee Budget Proposal

Budget Spreadsheet

Senator Gainer, Chair Senator Hooper, Vice Chair

March 24, 2021

Row#		AGENCY / DEPARTMENT	SUBCOMMITTEE RECOMMENDATIONS								
	ISSUE CODE	ISSUE TITLE	FTE	GR TOTAL	REC GR	NR GR	SEED TF	OTHER TFs	ALL TRUST	ALL FUNDS	
1 2 3	1100001 1100002	ECONOMIC OPPORTUNITY Startup (OPERATING) Startup Recurring Fixed Capital Outlay (DEBT SERVICE/OTHER)	1,469.00	-	-		65,285,364 5,000,000	662,049,531	727,334,895 5,000,000	727,334,895 5,000,000	
4	2001400	Realign Budget to Support Department-Wide Information Technology Needs - (DEDUCT)		-	-			(800,000)	(800,000)	(800,000)	) 4
5	2001500	Realign Budget to Support Department-Wide Information Technology Needs - (ADD)		-	-			800,000	800,000	800,000	
6		Direct Billing for Administrative Hearings		-	-			(8,613)	(8,613)	(8,613)	) 6
7	3003000	Provide Additional Staffing for Bureau of Economic Self-Sufficiency		-	-			656,008	656,008	656,008	7
8	3003010	Provide Additional Staffing for Bureau of Small Cities and Rural Communities	8.00	-	-			815,092	815,092	815,092	8
9	3003020	Provide Additional Staffing for Office of Small Business and Minority Business Capital	3.00	-	-			233,191	233,191	233,191	9
10	3003200	Provide Additional Staffing for Disaster Recovery	29.00	-	-			10,261,530	10,261,530	10,261,530	
	33V0130	Reductions Based on Reversions		-	-		(200,000)	(1,500,000)	(1,700,000)	(1,700,000)	) 11
12		Operational Reductions for State Partners		-	-		(3,490,000)	(2,062,290)	(5,552,290)	(5,552,290)	) 12
13		Office and Building Lease Savings		-	-		(44,247)		(44,247)	(44,247)	) 13
14		Fund Shift - Tourism Promotional Trust Fund to General Revenue - Deduct		-	-			(5,700,000)	(5,700,000)	(5,700,000)	) 14
15		Fund Shift - Tourism Promotional Trust Fund to General Revenue - Add		5,700,000	-	5,700,000			-	5,700,000	15
16		Broadband Feasibility Study and Strategic Plan		-	-		1,400,000		1,400,000	1,400,000	
17		Florida Job Growth Grant Funding		26,000,000	-	26,000,000			-	26,000,000	
18	4400110	Space Florida - Financing Program for Aerospace Industry		3,000,000	-	3,000,000			-	3,000,000	
19		Business Initiative Projects		810,000	-	810,000			-	810,000	
20		Economic Development Tools		9,500,000	-	9,500,000	9,500,000	5,500,000	15,000,000	24,500,000	
21		Housing and Community Development Projects		1,000,000	-	1,000,000			-	1,000,000	
22	6400520	Revolving Loan Program - Program Income		-	-			2,000,000	2,000,000	2,000,000	
23		Affordable Housing Programs (SAIL)		-	-			42,000,000	42,000,000	42,000,000	23
24	6507600	State Housing Initiatives Partnership (SHIP) Program		-	-			99,100,000	99,100,000	99,100,000	24
25	7000010	Community Planning Litigation - Provide Funding to Contract with the Attorney General's Office		-	-			120,000	120,000	120,000	25
26	8000090	Non-Custodial Parent Employment Program		250,000	-	250,000			-	250,000	
	8000100	Workforce Projects		2,535,000	-	2,535,000			-	2,535,000	
28	990G000	Grants and Aids - Fixed Capital Outlay		-	-				-	-	- 28
29	140220	Housing and Comm Dev - FCO		20,138,682	-	20,138,682			-	20,138,682	
30	140221	Workforce Projects - FCO		700,000	-	700,000			-	700,000	30
31	143150	Defense Infrastructure Grants - FCO		-	-		1,600,000		1,600,000	1,600,000	31
32	990M000	Maintenance and Repair		-	-				-	-	- 32
33	080903	Reed Act Project-Statewide		-	-			810,000	810,000	810,000	
34	Total	ECONOMIC OPPORTUNITY	1,509.00	69,633,682	-	69,633,682	79,051,117	814,274,449	893,325,566	962,959,248	
35											35
36		<u>HIGHWAY SAFETY</u>									36

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Row#		AGENCY / DEPARTMENT SUBCOMMITTEE RECOMMENDATIONS													
	ISSUE CODE	ISSUE TITLE	FTE	GR TOTAL	REC GR	NR GR	SEED TF	OTHER TFs	ALL TRUST	ALL FUNDS	Row#				
	1100001	Startup (OPERATING)	4,339.00	-	-			495,888,806	495,888,806	495,888,806					
38	2503080	Direct Billing for Administrative Hearings		-	-			7,690	7,690	7,690	38				
39	33V0080	Reduce Software		-	-			(45,000)	(45,000)	(45,000)	39				
40	33V0210	Close State Operated Driver License Offices		-	-			(846,460)	(846,460)	(846,460)	40				
	33V0240	Reduce Network Maintenance		-	-			(87,837)	(87,837)	(87,837)	41				
42	33V0310	Reduce Operating Capital Outlay (OCO) Funding		-	-			(58,000)	(58,000)	(58,000)	42				
43	33V0340	Reduce Deferred-Payment Commodity Contracts		-	-			(934,169)	(934,169)	(934,169)	43				
44	33V0470	Decrease Expense		-	-			(120,000)	(120,000)	(120,000)	44				
45	33V0480	Reduce Expense Related to the Drug Recognition Expert (DRE) Program		-	-			(50,000)	(50,000)	(50,000)	45				
46	33V0510	Reduce Contracted Services		-	-			(50,000)	(50,000)	(50,000)	46				
47	33V0560	Reduce Expense-Gartner Subscription		-	-			(106,000)	(106,000)	(106,000)	47				
48	33V0600	Reduce Operation of Motor Vehicles and Expense - Florida Highway Patrol Aircraft		-	-			(306,000)	(306,000)	(306,000)	48				
49	33V0690	Reduction of Purchase of Driver License Funding		-	-			(564,136)	(564,136)	(564,136)	49				
50	33V0750	Reduce Staff Augmentation Services		-	-			(144,287)	(144,287)	(144,287)	50				
51	33V0890	Reduce Mobile Data Terminal Category		-	-			(47,000)	(47,000)	(47,000)	51				
52	33V1650	Eliminate Vacant Bar Positions	(5.00)	-	-			(236,925)	(236,925)	(236,925)	52				
53	33V1820	Reduce Statewide Field Equipment Refresh Operations		-	-			(1,881,965)	(1,881,965)	(1,881,965)	53				
54	33V5230	Reduce Excess Salary Budget		-	-			(6,629,291)	(6,629,291)	(6,629,291)	54				
55	36125C0	Motorist Modernization Phase Ii		-	-			10,496,280	10,496,280	10,496,280	55				
56	36136C0	Application Cloud Environment		-	-			5,587,407	5,587,407	5,587,407	56				
57	36190C0	Network Security - Multi Factor Authentication Solution		-	-			281,500	281,500	281,500	57				
58	990M000	Maintenance and Repair		-	-				-	-	- 58				
59	080016	Special Proj/Impr-Adm Svcs - Kirkman		-	-			1,127,244	1,127,244	1,127,244	59				
60	Total	HIGHWAY SAFETY	4,334.00	-	-	-	-	501,281,857	501,281,857	501,281,857	60				
61											61				
62		MILITARY AFFAIRS									62				
63	1100001	Startup (OPERATING)	453.00	19,469,888	19,469,888			39,462,294	39,462,294	58,932,182	63				
64	24010C0	Information Technology Infrastructure Replacement		-	-			18,000	18,000	18,000	64				
65	2402010	Additional Equipment - Camp Blanding		-	-			44,000	44,000	44,000	65				
66	2402110	Additional Equipment - Cooperative Agreement Program Support		-	-			507,000	507,000	507,000	66				
67	4500000	Worker Compensation for State Active Duty		179,475	-	179,475			-	179,475	67				
68	990M000	Maintenance and Repair		-	-	, -			-	-	- 68				
69	080956	Facilities Repair & Maint - Camp Blanding		-	-			400,000	400,000	400,000	69				
70	990\$000	Special Purpose		-	-			,	-	-	- 70				
71	087000	Facility Security Enhancement		2,000,000	-	2,000,000			-	2,000,000	71				
72	Total	MILITARY AFFAIRS	453.00	21,649,363	19.469.888	2,179,475	_	40.431.294	40,431,294	62,080,657	72				
73						_,,			,,	,,	73				

Row#		AGENCY / DEPARTMENT	SUBCOMMITTEE RECOMMENDATIONS								
-	ISSUE CODE	ISSUE TITLE	FTE	GR TOTAL	REC GR	NR GR	SEED TF	OTHER TFs	ALL TRUST	ALL FUNDS	
74		DEPT OF STATE									74
75	1100001	Startup (OPERATING)	414.00	50,531,074	50,531,074			22,201,273	22,201,273	72,732,347	75
76	1800860	Museum Programs - Deduct	(21.00)	(396,464)	(396,464)			(1,590,414)	(1,590,414)	(1,986,878)	76
77	1800870	Museum Programs - Add	21.00	396,464	396,464			1,590,414	1,590,414	1,986,878	
78	24018C0	Florida Voter Registration System Hardware Refresh		-	-			1,500,000	1,500,000	1,500,000	78
	3003180	Voter Registration Activities		-	-			1,100,000	1,100,000	1,100,000	
80	33V0100	Building Rent Savings		(270,910)	(270,910)				-	(270,910)	80
81	33V3100	Reduction In Salaries and Benefits Funding		-	-			(239)	(239)	(239)	81
82	4800100	Department Wide Litigation Expenses		500,000	-	500,000			-	500,000	82
83	48024C0	Realign Budget Authority for Cloud Services - Deduct		(641,719)	(641,719)				-	(641,719)	83
84	48025C0	Realign Budget Authority for Cloud Services - Add		641,719	641,719				-	641,719	
85	4900100	Cultural and Museum Grants		14,902,752	-	14,902,752			-	14,902,752	
86	4900200	Culture Builds Florida		3,499,096	-	3,499,096			-	3,499,096	
87	4900600	Florida African-American Heritage Preservation Network		250,000	-	250,000			-	250,000	87
88	4900800	Holocaust Documentation and Education Center		257,000	-	257,000			-	257,000	88
	5600000	Library Cooperative Grant Program		2,000,000	2,000,000				-	2,000,000	89
90	5703000	Increased Funding for State Aid to Libraries		-	-			2,090,385	2,090,385	2,090,385	
91	7400000	Historic Preservation Grants		750,005	-	750,005			-	750,005	
92	7900050	Florida Holocaust Museum - St. Petersburg		500,000	-	500,000			-	500,000	92
93	8500800	Help America Vote Act (HAVA) - 2020 Election Security Grant Funding		-	-			3,000,000	3,000,000	3,000,000	93
94	990G000	Grants and Aids - Fixed Capital Outlay		-	-				-	-	- 94
95	081182	Library Construction Grants		2,750,000	-	2,750,000			-	2,750,000	95
96	140015	G/A-Spec Cat-Cultural Facilities		1,080,000	-	1,080,000			-	1,080,000	96
97	140020	G/A-Spec Cat-Historic Preservation		4,605,407	-	4,605,407			-	4,605,407	97
98	Total	DEPT OF STATE	414.00	81,354,424	52,260,164	29,094,260	-	29,891,419	29,891,419	111,245,843	
99											99
100		DEPT OF TRANSPORTATION									100
101	1100001	Startup (OPERATING)	6,194.00	-	-			811,382,716	811,382,716	811,382,716	
102	1100002	Startup Recurring Fixed Capital Outlay (DEBT SERVICE/OTHER)		-	-			267,225,125	267,225,125	267,225,125	
103	1805030	Realign Existing Positions Between Budget Entities - Deduct Side	(7.00)	-	-			(441,274)	(441,274)	(441,274)	103
104	1805040	Realign Existing Positions Between Budget Entities - Add Side	7.00	-	-			441,274	441,274	441,274	104
105	1805050	Realign Existing Positions Between Program Components Within Same	(19.00)					(1,502,285)	(1,502,285)	(1,502,285)	105
103	1003030	Budget Entity - Deduct	(19.00)	_	-			(1,302,203)	(1,302,203)	(1,302,203)	103
106	1805060	Realign Existing Positions Between Program Components Within Same Budget Entity - Add	19.00	-	-			1,502,285	1,502,285	1,502,285	106
107	2001100	Realign Base Within Entity - Deduct		-	-			(3,904,521)	(3,904,521)	(3,904,521)	107
108	2001200	Realign Base Within Entity - Add		-	-			3,904,521	3,904,521	3,904,521	108
	2001300	Realign Base Between Budget Entities - Deduct		-	-			(223,600)	(223,600)	(223,600)	109
	2001400	Realign Base Between Budget Entities - Add		-	-			223,600	223,600	223,600	110

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Row#		AGENCY / DEPARTMENT	SUBCOMMITTEE RECOMMENDATIONS								
IXOW#	ISSUE CODE	ISSUE TITLE	FTE	GR TOTAL	REC GR	NR GR	SEED TF	OTHER TFs	ALL TRUST	ALL FUNDS	Row#
111	2001900	Realign Base Between Entities and Categories - Deduct		-	•			(472,548)	(472,548)	(472,548)	) 111
112	2002000	Realign Base Between Entities and Categories - Add		-	-			472,548	472,548	472,548	112
113		Direct Billing for Administrative Hearings		-	-			50,001	50,001	50,001	
114	33G0550	Expenses Reduction		-	-			(2,500,000)	(2,500,000)	(2,500,000)	) 114
115	33G0870	Contracted Services Reductions		-	-			(2,000,000)	(2,000,000)	(2,000,000)	115
116	33V0560	Eliminate Positions Vacant Over 365 Days	(126.00)	-	-			(6,300,000)	(6,300,000)	(6,300,000)	) 116
117	330L100	Office and Building Lease Savings		-	-			(388,528)	(388,528)	(388,528)	) 117
118	3600PC0	Florida Planning, Accounting, and Ledger Management (PALM) Readiness		-	-			3,068,447	3,068,447	3,068,447	118
119	36233C0	Transportation Work Program Integration Initiative		-	-			4,000,000	4,000,000	4,000,000	119
120	36238C0	Secure Access Management		-	-			1,519,899	1,519,899	1,519,899	120
121	36244C0	Communication Hardware Upgrades		-	-			1,987,783	1,987,783	1,987,783	121
122	6002400	Support for Transportation Disadvantaged - Pilot Projects		-	-			1,500,000	1,500,000	1,500,000	122
123	990C000	Code Corrections		-	-				-	-	- 123
124	080002	Minor Repairs/Improvements-State		-	-			5,560,477	5,560,477	5,560,477	124
125	990E000	Environmental Projects		-	-				-	-	- 125
126	088763	Environ Site Restoration		-	-			492,433	492,433	492,433	126
127	990T000	Transportation Work Program		-	-			9,109,448,561	9,109,448,561	9,109,448,561	127
128	088862	Local Transportation Proj		-	-			68,255,907	68,255,907	68,255,907	128
129	Total	DEPT OF TRANSPORTATION	6,068.00	-	-	-	-	10,263,302,821	10,263,302,821	10,263,302,821	129
130											130
131		EMERGENCY MANAGEMENT									131
132	1100001	Startup (OPERATING)	175.00	2,216,656	2,216,656			72,911,745	72,911,745	75,128,401	132
133	1100002	Startup Recurring Fixed Capital Outlay (DEBT SERVICE/OTHER)		-	-			3,000,000	3,000,000	3,000,000	133
134	2000500	Realign Budget Authority to More Accurately Reflect Program Expenditures - Deduct		-	-			(1,416,809)	(1,416,809)	(1,416,809)	) 134
135	2000600	Realign Budget Authority to More Accurately Reflect Program Expenditures - Add		-	-			1,416,809	1,416,809	1,416,809	135
136	36211C0	Cloud Disaster Recovery Infrastructure Annual Costs		-	-			236,428	236,428	236,428	136
137	5500100	Disaster Recovery Preparedness and Protective Measures		1,018,666	-	1,018,666			-	1,018,666	137
138	5701000	Open Federally Declared Disasters - Funding to Communities		-	-			1,526,008,117	1,526,008,117	1,526,008,117	138
139	5701500	Open Federally Declared Disasters - State Operations		-	-			121,990,474	121,990,474	121,990,474	139
140	990G000	Grants and Aids - Fixed Capital Outlay		-	-				-	-	- 140
141	140527	Em Mgmt Critcal Facility Needs		3,022,392	-	3,022,392			-	3,022,392	141
142	Total	EMERGENCY MANAGEMENT	175.00	6,257,714	2,216,656	4,041,058	-	1,724,146,764	1,724,146,764	1,730,404,478	142
143	<b>Grand Total</b>		12,953.00	178,895,183	73,946,708	104,948,475	79,051,117	13,373,328,604	13,452,379,721	13,631,274,904	143

#### THE FLORIDA SENATE



Tallahassee, Florida 32399-1100

**COMMITTEES:** 

Finance and Tax, Vice Chair Appropriations Subcommittee on Education
Appropriations Subcommittee on Transportation,
Tourism, and Economic Development Health Policy Military and Veterans Affairs, Space, and Domestic Security

JOINT COMMITTEE:

Joint Legislative Auditing Committee

#### **SENATOR JANET CRUZ** 18th District

March 24, 2021

The Honorable George B. Gainer Chair, Appropriations Subcommittee on Transportation, Tourism, and Economic Development 201 The Capitol

404 South Monroe Street Tallahassee, Florida 32399-1100

Dear Chair Gainer,

I respectfully request to be excused from the Appropriations Subcommittee on Transportation, Tourism, and Economic Development meeting on March 24, 2021. I will monitor the committee virtually to remain informed on the topics that are on the agenda.

Please let me know if you have any questions or concerns regarding this request.

Thank you,

Janet Cruz

State Senator, District 18

CC: Jennifer Hrdlicka, Appropriations Subcommittee on Transportation, Tourism, and Economic Development – Staff Director

REPLY TO:

210A S. MacDill Avenue, Tampa, Florida 33609 (813) 348-1017 FAX: (888) 263-3681

☐ 216 Senate Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5018

Senate's Website: www.flsenate.gov

## **CourtSmart Tag Report**

Type: **Room: SB 110** Case No.:

Caption: Senate Appropriations Subcommittee on Transportation, Tourism, and Economic Development Judge:

Started: 3/24/2021 2:35:43 PM

J. Hrdlicka

J. Hrdlicka

Sen. Ausley

Sen. Ausley J. Hrdlicka

Sen. Ausley

Sen. Gibson

J. Hrdlicka

Sen. Gainer

J. Hrdlicka Sen. Hooper

3:04:50 PM 3:05:12 PM

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3:06:52 PM 3:07:08 PM

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Ends: 3/24/2021 3:10:55 PM Length: 00:35:13

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Sen. Gainer (Chair)
2:35:46 PM
2:37:34 PM
               S 1466
               Sen. Hutson
2:37:37 PM
               Am. 188756
2:39:09 PM
2:41:47 PM
               S 1126
2:42:05 PM
               Sen. Harrell
2:44:43 PM
               Am. 594698
2:45:42 PM
               Sally Patrenos, President, Floridians for Better Transportation (waives in support)
2:46:55 PM
               S 1034
               Sen. Hooper
2:47:09 PM
               Sen. Wright
2:52:19 PM
               Sen. Mayfield
2:52:33 PM
2:54:51 PM
               Sen. Boyd
2:55:49 PM
               Sen. Hooper
               TAB 4 - Review and Discussion of Fiscal Year 2021-2022
2:56:40 PM
2:56:55 PM
               Jennifer Hrdlicka, Staff Director, Senate Appropriations
2:57:52 PM
3:01:11 PM
               Sen. Ausley
3:01:40 PM
               J. Hrdlicka
               Sen. Ausley
3:01:59 PM
               J. Hrdlicka
3:02:17 PM
3:02:52 PM
               Sen. Ausley
3:03:24 PM
               J. Hrdlicka
3:03:49 PM
               Sen. Ausley
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