Tab 1	<b>SB 410</b> by <b>Rodriguez (CO-INTRODUCERS) Taddeo</b> ; (Identical to H 00189) Photographic Enforcement of School Zone Speed Limits
Tab 2	CS/SB 438 by MS, Burgess; (Identical to H 00465) United States Space Force
Tab 3	CS/SB 574 by TR, Gibson; (Similar to CS/H 00369) Motor Vehicle Registration Certificate Cards
Tab 4	CS/SB 576 by TR, Gibson; (Similar to CS/H 00371) Fees/Registration Certificate Cards
Tab 5	SB 780 by Hutson; (Identical to H 00631) Airports

### The Florida Senate

COMMITTEE MEETING EXPANDED AGENDA

### APPROPRIATIONS SUBCOMMITTEE ON TRANSPORTATION, TOURISM, AND ECONOMIC DEVELOPMENT Senator Gainer, Chair Senator Hooper, Vice Chair

MEETING DATE:	Wednesday, January 26, 2022
TIME:	1:00—3:00 p.m.
PLACE:	Toni Jennings Committee Room, 110 Senate Building

**MEMBERS:** Senator Gainer, Chair; Senator Hooper, Vice Chair; Senators Ausley, Boyd, Cruz, Garcia, Gibson, Hutson, Mayfield, Perry, Taddeo, and Wright

ТАВ	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	<b>SB 410</b> Rodriguez (Identical H 189, Compare H 797)	<ul> <li>Photographic Enforcement of School Zone Speed Limits; Authorizing counties and municipalities to enforce school speed zones through the use of speed detection systems; authorizing counties and municipalities to install, or contract with a vendor to install, speed detection systems; requiring counties and municipalities that install speed detection systems to provide certain notification to the public; authorizing counties and municipalities to authorize traffic infraction enforcement officers to issue certain traffic citations, etc.</li> <li>ED 11/30/2021 Favorable ATD 01/26/2022 Favorable AP</li> </ul>	Favorable Yeas 11 Nays 0
2	CS/SB 438 Military and Veterans Affairs, Space, and Domestic Security / Burgess (Identical H 465, Compare CS/H 153, H 1371, CS/S 430, S 1716)	United States Space Force; Revising the definition of the term "uniformed service" to include the United States Space Force; revising the Armed Forces officers authorized to take or administer specified oaths, affidavits, or acknowledgements to include United States Space Force officers; revising the military service branches for which any county or state official who is called to active service may receive a leave of absence; updating military base names; adding post exchanges operated by the United States Space Force to those that are exempt from paying tax on cigarettes sold; revising the armed forces uniforms that are protected from imitation to include uniforms of the United States Space Force, etc. MS 01/11/2022 Fav/CS ATD 01/26/2022 Favorable AP	Favorable Yeas 11 Nays 0

### COMMITTEE MEETING EXPANDED AGENDA

Appropriations Subcommittee on Transportation, Tourism, and Economic Development Wednesday, January 26, 2022, 1:00—3:00 p.m.

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
3	<b>CS/SB 574</b> Transportation / Gibson (Similar CS/H 369, Compare CS/H 371, Linked CS/S 576)	Motor Vehicle Registration Certificate Cards; Requiring the application form for motor vehicle registration and renewal of registration to include language permitting applicants to request registration certificate cards; authorizing the Department of Highway Safety and Motor Vehicles and tax collectors to use United States mail service to deliver registration certificate cards; expanding the list of documents required to be in the possession of the operator of a motor vehicle or carried in the vehicle for certain purposes to include registration certificate cards; requiring that registration certificate cards be issued to the owner of a registered vehicle, etc. TR 12/01/2021 Fav/CS ATD 01/26/2022 Favorable AP	Favorable Yeas 11 Nays 0
4	<b>CS/SB 576</b> Transportation / Gibson (Similar CS/H 371, Compare CS/H 369, Linked CS/S 574)	Fees/Registration Certificate Cards; Authorizing the Department of Highway Safety and Motor Vehicles to collect a mail service charge for mailed registration certificate cards; imposing a specified service charge for the transfer or duplicate issuance of a registration certificate card, etc. TR 12/01/2021 Fav/CS ATD 01/26/2022 Favorable AP	Favorable Yeas 11 Nays 0
5	<b>SB 780</b> Hutson (Identical H 631)	Airports; Revising the types of airports eligible for specified funding of master planning and eligible aviation development projects by the Florida Department of Transportation, etc. TR 12/01/2021 Favorable ATD 01/26/2022 Favorable AP	Favorable Yeas 11 Nays 0

Other Related Meeting Documents

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

BILL:	SB 410		velopment	
NTRODUCER:	Senator R	odriguez and others		
SUBJECT:	Photograp	bhic Enforcement of Sch	ool Zone Speed L	imits
DATE:	January 2	5, 2022 REVISED:		
ANAL	YST	STAFF DIRECTOR	REFERENCE	ACTION
. Brick		Bouck	ED	Favorable
. Wells		Hrdlicka	ATD	<b>Recommend: Favorable</b>
			AP	

## I. Summary:

SB 410 authorizes a local government to install an automated speed detection system on a street or highway and allows use of such systems to enforce speed limits in areas designated as school zones. Under the bill, a local government may appoint local traffic infraction enforcement officers to issue traffic citations to persons that are detected as exceeding a school zone speed limit by at least 10 miles per hour.

Under the bill, a county or municipality may enforce school speed zones within 1 hour before, during the entirety of, and within 1 hour after a regularly scheduled school session. The bill authorizes a traffic infraction enforcement officer employed by a sheriff's department or municipal police department to issue a fine of \$158 or a traffic citation for unlawful speeds in areas designated as school zones as detected by a speed detection system.

In order to use a speed detection system to enforce speed limits in areas designated as school zones, the bill requires:

- The speed detection system to be permitted, placed, and installed in accordance with regulations developed by the Florida Department of Transportation.
- The local government to notify the public of the speed detection system through a 30-day public awareness campaign.
- A notice of violation to be mailed to the registered owner of the motor vehicle alleged to be in violation within 30 days of the violation and include information regarding the right to pay a \$158 fine, review the evidence, request a hearing, or submit an affidavit submitting a defense to the violation.

The bill provides that a traffic citation must be issued to a person who does not pay the fine or submit a specified affidavit within 30 days of the notification of violation. These provisions are similar to those in current law for use of traffic infraction detectors.

The bill includes requirements that will cause the Florida Department of Transportation and Department of Motor Vehicles to incur costs; local governments that choose to implement speed detection systems may incur costs to implement the systems, but these may be offset by the collection of fines. Collection of fines will positively impact general revenue and state trust funds, and may offset costs incurred by local governments that

The bill takes effect upon becoming a law.

### II. Present Situation:

The Division of Florida Highway Patrol of the Department of Highway Safety and Motor Vehicles (DHSMV); the Division of Law Enforcement of the Fish and Wildlife Conservation Commission; the Division of Law Enforcement of the Department of Environmental Protection; and the agents, inspectors, and officers of the Department of Law Enforcement each have authority to enforce all of the traffic laws in Florida on all the streets and highways and elsewhere throughout the state wherever the public has a right to travel by motor vehicle.<sup>1</sup>

Local authorities may also exercise police power on streets and highways within their jurisdictions. This authority includes establishing speed limits and regulating traffic by means of police officers or official traffic control devices.<sup>2</sup>

## **Traffic Infraction Enforcement Officers**

The DHSMV, a county, or a municipality are authorized to employ or designate traffic infraction enforcement officers. A traffic infraction enforcement officer must successfully complete instruction in traffic enforcement procedures and court presentation through the Selective Traffic Enforcement Program as approved by the Division of Criminal Justice Standards and Training of the Department of Law Enforcement, or through a similar program, but may not necessarily otherwise meet the uniform minimum standards established by the Criminal Justice Standards and Training Commission for law enforcement officers or auxiliary law enforcement officers.<sup>3</sup>

A DHSMV traffic infraction enforcement officer may issue traffic citations to persons who violate properly placed official traffic control devices or who do not stop at steady red lights.<sup>4</sup> A sheriff's department or police department of a municipality traffic infraction enforcement officer is authorized to issue traffic citations for noncriminal traffic infractions, or parking infractions, that he or she observes as well as issue traffic citations to persons who violate properly placed official traffic control devices or who do not stop at steady red lights.<sup>5</sup>

<sup>&</sup>lt;sup>1</sup> Section 316.640(1)(a), F.S.

<sup>&</sup>lt;sup>2</sup> Section 316.008(1), F.S.

<sup>&</sup>lt;sup>3</sup> Section 316.640(1)(b)3. and (5), F.S.

<sup>&</sup>lt;sup>4</sup> Section 316.640(1)(b)3., F.S., authorizing enforcement of s. 316.0083, F.S.

<sup>&</sup>lt;sup>5</sup> Section 316.640(1)(b)3., F.S., authorizing enforcement of ss. 318.14 and 316.0083, F.S.

## Failure to Stop at a Traffic Signal

The Florida Department of Transportation (FDOT) compiles and publishes a manual of uniform traffic control devices for use on streets and highways in Florida.<sup>6</sup>

Section 316.074, F.S., requires all drivers to obey the instructions of any official traffic control device, unless otherwise directed by a police officer. Generally, under s. 316.075(1)(c), F.S., a driver facing a steady red signal must stop before entering the crosswalk on the near side of the intersection or, if there is not a crosswalk, before entering the intersection and the driver must remain stopped until a green indication is shown on the signal. Either violation is a noncriminal traffic infraction, punishable as a moving violation under ch. 318, F.S.<sup>7</sup>

## Penalties for Failure to Stop at a Traffic Signal

A fine of \$158 is levied on violators who violate properly placed official traffic control devices or steady red lights.<sup>8</sup> When enforced by a law enforcement officer, fines are remitted to the Department of Revenue and \$60 of the fine is distributed as provided in s. 316.21, F.S.; \$30 is distributed to the General Revenue Fund; \$3 is deposited into the Brain and Spinal Cord Injury Trust Fund;<sup>9</sup> and the remaining \$65 is deposited into the Department of Health's Emergency Medical Services Trust Fund.<sup>10</sup>

A person is ordinarily issued four points against their driver's license for a violation of an official traffic control signal device. Additionally, the violation may not be used for purposes of setting motor vehicle insurance rates.<sup>11</sup>

There is a point system for convictions of violations of motor vehicle laws to determine whether a person may continue to operate a motor vehicle. The DHSMV is authorized to suspend the license of any person upon a showing of its records or other good and sufficient evidence that the person has been convicted of violating motor vehicle laws or ordinances amounting to 12 or more points as determined by the point system. The suspension may not exceed a period of 1 year.<sup>12</sup>

## **Traffic Infraction Detectors**

Traffic infraction detectors may be used to enforce laws requiring drivers to stop at traffic signals.<sup>13</sup> A traffic infraction detector is a vehicle sensor installed to work in conjunction with a traffic control signal and a camera or cameras synchronized to automatically record two or more sequenced photographs or electronic images or streaming video of only the rear of a motor

<sup>&</sup>lt;sup>6</sup> Section 316.0745(2), F.S.; Rule 14-15.010, F.A.C.

<sup>&</sup>lt;sup>7</sup> Sections 316.074(6) and 316.075(4), F.S.

<sup>&</sup>lt;sup>8</sup> Section 318.18(15)(a)1., F.S.

<sup>&</sup>lt;sup>9</sup> Proceeds are distributed to the Miami Project to Cure Paralysis and used for brain and spinal cord research.

<sup>&</sup>lt;sup>10</sup> Proceeds are distributed to trauma centers as provided in s. 395.4036, F.S.

<sup>&</sup>lt;sup>11</sup> Section 322.27(3)(d)6., F.S.

<sup>&</sup>lt;sup>12</sup> Section 322.27(3), F.S.

<sup>&</sup>lt;sup>13</sup> See s. 316.008(8), F.S.

vehicle at the time the vehicle fails to stop behind the stop bar or clearly marked stop line when facing a traffic control signal steady red light.<sup>14</sup>

In 2010, the Legislature authorized the DHSMV, counties, and municipalities to issue a traffic citation for a driver's failure to stop at a traffic control signal when such violation is identified by a traffic infraction detector.<sup>15</sup> The state is responsible for regulating the use of such cameras.<sup>16</sup>

A municipality may install or authorize installation of traffic infraction detectors on streets and highways in accordance with FDOT standards, and on state roads within the incorporated area when permitted by the FDOT.<sup>17</sup> A county may install or authorize installation of traffic infraction detectors on streets and highways in unincorporated areas of the county in accordance with FDOT standards and on state roads in unincorporated areas of the county when permitted by the FDOT.<sup>18</sup> The DHSMV may install or authorize installation of traffic infraction detectors on any state road under the original jurisdiction of the FDOT, when permitted by the FDOT.<sup>19</sup>

If the DHSMV, a county, or a municipality installs a traffic infraction detector at an intersection, the respective governmental entity must install signage notifying the public that a traffic infraction device may be in use at that intersection, including specific notification of enforcement of violations concerning right turns.<sup>20</sup> Such signage must meet the specifications for uniform signals and devices adopted by the FDOT under to s. 316.0745, F.S.<sup>21</sup>

If the governmental entity has never used a traffic infraction detector program, it must make a public announcement and conduct a public awareness campaign of the proposed use of traffic infraction detectors at least 30 days before commencing the enforcement program.<sup>22</sup> A county or municipality that operates a traffic infraction detector must also report annually in October to the DHSMV on statistical data of usage of the detector and procedures for enforcement. The DHSMV compiles these reports annually for submittal to the Governor and the Legislature.<sup>23</sup>

## Failure to Stop at a Traffic Signal and Traffic Infraction Detectors

If a traffic infraction detector identifies a vehicle disobeying a properly placed official traffic control device or red light, the visual information is captured and reviewed by either a traffic infraction enforcement officer or an authorized employee or agent of the enforcing entity before issuance of the traffic citation by the traffic infraction enforcement officer.<sup>24</sup>

<sup>&</sup>lt;sup>14</sup> Section 316.003(98), F.S.

<sup>&</sup>lt;sup>15</sup> See generally ss. 316.0083, and 316.0776, F.S.; ch. 2010-80, Laws of Fla. Any notification or traffic citation issued by using a traffic infraction detector must include a photograph or other recorded image showing both the license tag of the offending vehicle and the traffic control device being violated. Section 316.003(95), F.S.

<sup>&</sup>lt;sup>16</sup> Section 316.0076, F.S.

<sup>&</sup>lt;sup>17</sup> Sections 316.008(8) and 316.0776(1), F.S.

<sup>&</sup>lt;sup>18</sup> *Ibid*.

<sup>&</sup>lt;sup>19</sup> Section 321.50, F.S.

<sup>&</sup>lt;sup>20</sup> Section 316.0776(2), F.S.

 $<sup>^{21}</sup>$  Ibid.

<sup>&</sup>lt;sup>22</sup> Section 316.0776(2), F.S.

<sup>&</sup>lt;sup>23</sup> Section 316.0083(4), F.S.

<sup>&</sup>lt;sup>24</sup> Section 316.0083(1)(a), F.S.

A notification must be sent to the registered owner<sup>25</sup> of the vehicle within 30 days of the alleged violation. The notice must be accompanied by a photograph or other recorded image of the violation which shows both the license tag of the vehicle and the traffic control device being violated, a statement of the vehicle owner's right to review images or video of the violation, and the time and place or Internet location where the evidence may be reviewed.<sup>26</sup>

In order to avoid court fees, costs, and the issuance of a traffic citation, the law requires a person who receives a notification of violation to, within 60 days after the notification, either:

- Pay to the DHSMV, county, or municipality the penalty of \$158.
- Furnish an affidavit and supporting documentation establishing defenses discussed below.
- Request a hearing.

## Penalties for Failure to Stop at a Traffic Signal and Traffic Infraction Detectors

Failure to stop at a properly placed official traffic control devices or steady red light when evidenced through use of a traffic infraction detector is also penalized with a fine of \$158.<sup>27</sup> Funds collected for violations by the governmental entities are deposited with the Department of Revenue.

	Traffic Infraction Enforcement Officer Enforcement		
Distribution of Fines	By DHSMV OfficerBy County or Municipal Officer		
General Revenue Fund	\$100	\$70	
Emergency Medical Services Trust Fund	\$10	\$10	
Brain and Spinal Cord Injury Trust Fund	\$3	\$3	
County or Municipality Where Violation Occurred	\$45	\$75	

A person may not receive a commission or per-ticket fee for any revenue collected from violations detected through use of traffic infraction detectors and a manufacturer or vendor may also not receive a fee or remuneration based on the number of violations detected through use of the detector.<sup>28</sup>

No points may be imposed against a person's driver license for violating an official traffic control signal device when enforced by a traffic infraction enforcement officer, which would include violations enforced by evidence of a traffic infraction detector. Additionally, the violation may not be used for purposes of setting motor vehicle insurance rates.<sup>29</sup>

Section 316.0083(1)(c)1.c., F.S.

<sup>&</sup>lt;sup>25</sup> The first name on the registration in cases of joint registration is considered the registered owner.

<sup>&</sup>lt;sup>26</sup> Sections 316.003(98) and 316.0083(1)(b), F.S.

<sup>&</sup>lt;sup>27</sup> Section 316.0083(1)(b)3.a., F.S.

<sup>&</sup>lt;sup>28</sup> Sections 316.0083(1)(b)4. and 318.18(15)(d), F.S.

<sup>&</sup>lt;sup>29</sup> Section 322.27(3)(d)6., F.S.

## **Request for Hearing**

A person who receives a notice of violation may request a hearing within 60 days following the notification of violation or pay the penalty pursuant to the notice of violation, but a payment or fee may not be required before the hearing requested by the person. The notice of violation must be accompanied by, or direct the person to a website that provides, information on the person's right to request a hearing and on all court costs related thereto and a form to request a hearing.<sup>30</sup> If a person requests a hearing and the violation is upheld, then the local hearing officer may also order the payment of county or municipal costs, not to exceed \$250.<sup>31</sup>

## Issuance of Uniform Traffic Citation

If the registered owner of the vehicle does not submit payment or otherwise contest the notice of violation within 60 days of being notified, the traffic infraction enforcement officer must issue and send by certified mail a uniform traffic citation to the registered owner. The citation must also include the photograph and statements described above regarding review of the photographic or video evidence.<sup>32</sup> The report of a traffic infraction enforcement officer and images provided by a traffic infraction detector are admissible in court and provide a rebuttable presumption the vehicle was used in a violation.<sup>33</sup> A traffic infraction enforcement officer must provide by electronic transmission a replica of the citation data to the court having jurisdiction over the alleged offense or its traffic violations bureau within five days after the issuance date of the citation to the violator.<sup>34</sup>

## Defenses

The registered owner of the motor vehicle is responsible for payment of the fine unless the owner can establish that:<sup>35</sup>

- The vehicle passed through the intersection to yield the right-of-way to an emergency vehicle or as part of a funeral procession;
- The vehicle passed through the intersection at the direction of a law enforcement officer;
- The vehicle was, at the time of the violation, in the care, custody, or control of another person; or
- The driver at the time received a uniform traffic citation for the alleged violation issued by a law enforcement officer.

An additional defense is available if the motor vehicle's owner was deceased on or before the date the uniform traffic citation was issued.<sup>36</sup>

To establish any of these defenses, the owner of the vehicle must furnish an affidavit to the appropriate governmental entity that provides detailed information supporting an exemption as provided above, including relevant documents such as a police report (if the car had been reported stolen) or the serial number of the uniform traffic citation, if issued. If the owner

<sup>&</sup>lt;sup>30</sup> Section 316.0083(1)(b)1.c., F.S.

<sup>&</sup>lt;sup>31</sup> Section 318.18(22), F.S.

<sup>&</sup>lt;sup>32</sup> Section 316.0083(1)(c), F.S.

<sup>&</sup>lt;sup>33</sup> Section 316.0083(1)(e), F.S.

<sup>&</sup>lt;sup>34</sup> Section 316.650(3)(c), F.S.

<sup>&</sup>lt;sup>35</sup> Section 316.0083(d)(1)1., F.S.

<sup>&</sup>lt;sup>36</sup> Section 316.0083(1)(d)1.e., F.S.

submits an affidavit that another driver was behind the wheel, the affidavit must contain the name, address, date of birth, and, if known, the driver license number of the driver. A traffic citation may be issued to this person, and the affidavit from the registered owner may be used as evidence in a further proceeding regarding that person's alleged violation.<sup>37</sup> Submission of a false affidavit is a second degree misdemeanor.<sup>38</sup>

If a vehicle is leased, the owner of the leased vehicle is neither responsible for paying the citation nor required to submit an affidavit if the motor vehicle is registered in the name of the lessee.<sup>39</sup> Upon receipt of the affidavit and documentation of one of the above defenses, the governmental entity must dismiss the citation and provide proof of such dismissal to the person. If a person presents documentation from the appropriate governmental entity that the citation was issued in error, the clerk of court may dismiss the case and may not charge for such service.<sup>40</sup>

# Traffic Infraction Detector Litigation

In 2018, the Florida Supreme Court held that the review of red light camera images authorized by Florida law allows city's private third-party vendor, as its agent, to review and sort red light camera images to forward to a law enforcement officer when:

- The vendor's decisions are essentially ministerial and non-discretionary in that such decisions are strictly circumscribed by the contract language, guidelines promulgated by the city, and actual practices;
- Such ministerial decisions are additionally restricted by a broad policy that requires the vendor to automatically forward "close calls" to law enforcement for review;
- The law enforcement officer, not the vendor, makes the actual decision whether probable cause exists and whether a notice and citation should be issued; and
- The law enforcement officer's decision that probable cause exists and that the citation should be issued are supported by the responsible law enforcement officer's full, professional review which does not merely acquiesce to any decision by the vendor.<sup>41</sup>

As such, s. 316.0083(1), F.S., authorizes a local government to contract with a third-party vendor to review and sort information and images from red light cameras before sending that information to a trained law enforcement officer. A law enforcement officer must then review the information and determine whether probable cause exists to issue a citation.

## **Speed-Measuring Devices**

Evidence of the speed of a vehicle measured by any radar speed-measuring device is inadmissible in any proceeding with respect to an alleged violation of provisions of law regulating the lawful speed of vehicles, unless such evidence is obtained by an officer who:<sup>42</sup>

• Has satisfactorily completed the radar training course established by the Criminal Justice Standards and Training Commission pursuant to s. 943.17(1)(b), F.S.

<sup>&</sup>lt;sup>37</sup> Section 316.0083(1)(d)2., F.S.

<sup>&</sup>lt;sup>38</sup> Section 316.0083(1)(d)5., F.S.

<sup>&</sup>lt;sup>39</sup> Section 316.0083(d)3., F.S.

<sup>&</sup>lt;sup>40</sup> Sections 316.0083(d)2. and 318.18(15)(c), F.S.

<sup>&</sup>lt;sup>41</sup> Jimenez v. State, 246 So.3d 219 (Fla. 2018).

<sup>&</sup>lt;sup>42</sup> Section 316.1906(2), F.S.

- Has made an independent visual determination that the vehicle is operating in excess of the applicable speed limit.
- Has written a citation based on evidence obtained from radar when conditions permit the clear assignment of speed to a single vehicle.
- Is using radar which has no automatic speed locks and no audio alarms, unless disconnected or deactivated.
- Is operating radar with audio Doppler engaged.
- Is using a radar unit which meets the minimum design criteria for such units established by the DHSMV.<sup>43</sup>

Whenever any peace officer engaged in the enforcement of the motor vehicle laws uses an electronic, electrical, mechanical, or other device used to determine the speed of a motor vehicle on any public road, the device must be approved by the DHSMV and must have been tested to determine that it is operating accurately. Tests for this purpose must be made at least once each six months.<sup>44</sup> Any police officer, upon receiving information relayed to him or her from a fellow officer stationed on the ground or in the air operating such a device that a driver of a vehicle has violated the speed laws, may arrest the driver for violation of said laws where reasonable and proper identification of the vehicle and the speed of same has been communicated to the arresting officer.<sup>45</sup>

For example, an office would estimate the actual speed he or she believes that the vehicle is going and then use the speed measurement device to verify that speed. In traffic court proceedings, the officer would testify to observing the vehicle on the road, visually estimating the speed of the vehicle, and then would present the radar measurements. The radar speed measuring device is pointed in the general direction of the vehicle, and when multiple vehicles are on the road, the officer would need to be able to testify where the vehicle was in relation to other vehicles present and whether it appeared to be going faster or slower than those around it.<sup>46</sup>

## Speeding Penalties

A person exceeding the legally posted speed limit:<sup>47</sup>

MPH Over the Legally Posted Speed Limit	Fine
1-5 mph	Warning
1-9 mph	\$25
10-14 mph	\$100
15-19 mph	\$150
20-29 mph	\$175
30 mph or more	\$250

<sup>&</sup>lt;sup>43</sup> The DHSMV adopts by rule the minimum design criteria for radar units and laser devices and maintains a list of approved speed measuring devices. Rules 15B-2.0082, 2.013, and 2.014, F.A.C.

<sup>&</sup>lt;sup>44</sup> Section 316.1905(1), F.S.

<sup>&</sup>lt;sup>45</sup> Section 316.1905(2), F.S.

<sup>&</sup>lt;sup>46</sup> Department of Highway Safety and Motor Vehicles, 2022 Agency Legislative Bill Analysis, SB 410, (September 30, 2021) (on file with the Senate Appropriations Subcommittee on Transportation, Tourism, and Economic Development).

<sup>&</sup>lt;sup>47</sup> Section 318.18(3)(b) and (c), F.S.

Speeding violations are enforced by an officer who makes an independent visual determination that the vehicle is operating in excess of the applicable speed limit. Current law does not provide for the use of remote or other devices to capture evidence of speeding outside of the presence of an officer.

Points assessed against the driver license of a person found speeding are based upon how many mph the person was over the speed limit. For unlawful speed not in excess of 15 mph over the limit, 3 points are assessed; for unlawful speed in excess of 15 mph over the limit, 4 points.<sup>48</sup>

### **School Zones**

The Manual for Uniform Traffic Control Devices defines a school zone as "a designated roadway segment approaching, adjacent to, and beyond school buildings or grounds, or along which school related activities occur."<sup>49</sup> A school zone is the "portion of a street or highway located within a school area that includes an established school speed limit posted thereof with signs and flashing beacons."<sup>50</sup>

The location of a school zone is determined based on an engineering study that assess where the need for reduced speed limits are necessary. The need is due to the fact that children have difficulties seeing and evaluating traffic conditions because of their height, lack of experience and premature judgment, ability to perceive the flow of traffic, understanding of the use of traffic control devices and crosswalks.<sup>51</sup> School zones may be established at other locations when justified by an engineering study, but they cannot be applied in a blanket manner for all roads within a school's area.<sup>52</sup> For example, where school zones are "not warranted based on an engineering study, school entrance warning signs may be considered on a case-by-case basis for schools with low volumes of walking students."<sup>53</sup> Further, FDOT advises "School zones should be kept as short as practical and should not necessarily extend along the entire highway frontage of the school property."<sup>54</sup>

The FDOT is required to maintain the school zones located on state roads, though it can enter into agreements with counties or municipalities for those local governmental entities to maintain

https://fdotwww.blob.core.windows.net/sitefinity/docs/default-source/traffic/speedzone/2019-01-28\_speed-zoningmanual\_august-2018.pdf?sfvrsn=ac20bad7\_0 (last visited January 22, 2022).

<sup>&</sup>lt;sup>48</sup> Section 322.27(3)(d)5., F.S.

<sup>&</sup>lt;sup>49</sup> U.S. Department of Transportation, Federal Highway Administration, Manual for Uniform Traffic Control Devices (MUTCD), Section 1A.13(03)(185) (2009 ed.).

<sup>&</sup>lt;sup>50</sup> Florida Department of Transportation, Speed Zoning for Highways, Roads, and Streets In Florida, Chapter 15 Establishing School Zones and School Crossings, 15.1 (March 2018) available at

<sup>&</sup>lt;sup>51</sup> Florida Department of Transportation, Speed Zoning for Highways, Roads, and Streets In Florida, Chapter 15 Establishing School Zones and School Crossings, 15.2.

<sup>&</sup>lt;sup>52</sup> Florida Department of Transportation, Speed Zoning for Highways, Roads, and Streets In Florida, Chapter 15 Establishing School Zones and School Crossings, 15.1.

<sup>&</sup>lt;sup>53</sup> Florida Department of Transportation, Speed Zoning for Highways, Roads, and Streets In Florida, Chapter 15 Establishing School Zones and School Crossings, 15.4.1(2).

<sup>&</sup>lt;sup>54</sup> Florida Department of Transportation, Speed Zoning for Highways, Roads, and Streets In Florida, Chapter 15 Establishing School Zones and School Crossings, 15.4.2(15).

the zones.<sup>55</sup> Counties are required to maintain school zones on county roads outside of municipalities, and municipalities are required to maintain school zones located in a municipality.<sup>56</sup>

### School Speed Limits

Because a school zone is established based on the need for reduced speed limits due to children arriving at and leaving school, a reduced speed limit may be established in a school zone. For posted speeds of 35 mph or greater, a school zone speed limit of 20 mph must be used while on roads with posted speeds of less than 35 mph, a 15 mph school zone speed limit must be used, except if a local regulation allows for a lesser speed.<sup>57</sup>

School zone speed limits may be in force only from 30 minutes before to 30 minutes after the periods of time when pupils are arriving or leaving a regularly scheduled breakfast program or school session.<sup>58</sup>

## School Speed Zone Signage

Pedestrian safety depends upon public understanding of accepted methods for efficient traffic control and the uniform approach to school area traffic controls ensures that pedestrians, bicyclists, and other vehicles in the vicinity of schools will understand how to move safely in school areas. "Procedures and devices that are not uniform might cause confusion among pedestrians and other road users, prompt wrong decisions, and contribute to crashes."<sup>59</sup>

"School area signs advise drivers of school zones and school crossings. School zones and school crossings provide students with a safe zone when they cross the road to and from school."<sup>60</sup> In Florida, the FDOT is charged with establishing the uniform system of traffic control devices and pedestrian control devices for use on the streets and highways surrounding all schools, public and private, and publishes a manual containing all such specifications and requirements.<sup>61</sup>

Permanent signs designating school zones and school zone speed limits must be uniform in size and color and have the times during which the restrictive speed limit is enforced clearly designated on them.<sup>62</sup> The school zone beginning and end must be clearly designated on the road surface as required by the FDOT and identified by specific signage. All school-related traffic control devices must meet the requirements established by the FDOT, based upon the federal

<sup>&</sup>lt;sup>55</sup> Section 31.1895(3)(a) and (2), F.S. Upon request from the appropriate local government, the FDOT must install and maintain school zones on state roads for all prekindergarten early-intervention schools that receive federal funding through the Headstart program.

<sup>&</sup>lt;sup>56</sup> Section 316.1895(3)(b) and (c), F.S.

<sup>&</sup>lt;sup>57</sup> Florida Department of Transportation, Speed Zoning for Highways, Roads, and Streets In Florida, Chapter 15 Establishing School Zones and School Crossings, 15.4.2(3).

<sup>&</sup>lt;sup>58</sup> Section 316.1895(5), F.S.

<sup>&</sup>lt;sup>59</sup> MUTCD, Chapter 7A (2009 ed.).

<sup>&</sup>lt;sup>60</sup> Florida Department of Highway Safety and Motor Vehicles, *Florida Driver L:icense Handbook*, pp. 23 and 43, available at <u>https://www3.flhsmv.gov/handbooks/englishdriverhandbook.pdf</u> (last visited January 22, 2022).

<sup>&</sup>lt;sup>61</sup> Section 316.1895(1), F.S.; Rule 14-15.012, F.A.C. See generally Florida Department of Transportation, Speed Zoning for Highways, Roads, and Streets In Florida, Chapter 15 Establishing School Zones and School Crossings.

<sup>&</sup>lt;sup>62</sup> Section 316.1895(6), F.S. Florida Department of Transportation, *Speed Zoning for Highways, Roads, and Streets In Florida, Chapter 15 Establishing School Zones and School Crossings*, 15.5.

Manual for Uniform Traffic Control Devices. The preferred device is the school zone flashing beacon assembly.<sup>63</sup>

Depending on the posted speed of the road, advance warning signs for school zone must be posed between 100 and 225 feet from the beginning of the zone.<sup>64</sup>

For any newly established school zone or any school zone in which the signing has been replaced, a sign stating "Speeding Fines Doubled" must be installed within the school zone on the same pole as the school zone flashing beacon assembly.<sup>65</sup> The federal Manual for Uniform Traffic Control Devices requires the postage of signage where increased are imposed for traffic violations within a designated school zone as a supplement to the school zone sign to identify the beginning point of the higher fines zone.<sup>66</sup>

### School Zone Speeding Penalties

A person may not drive a vehicle in a school zone at a speed greater than that posted in the school zone.<sup>67</sup> A violation of the speed limits established under s. 316.1895, F.S., is cited as a moving violation, publishable as provided in ch. 318, F.S.

A person exceeding the legally posted speed limit, as discussed above, in a school zone or designated school crossing must pay a fine equal to double the standard amounts for exceeding the speed limit. Therefore, the fine in a school zone for exceeding the legally posted speed limit by:<sup>68</sup>

MPH Over the Legally Posted Speed Limit	Fine
1-9 mph	\$50
10-14 mph	\$200
15-19 mph	\$300
20-29 mph	\$350
30 mph or more	\$500

Points assessed against the driver license of a person found speeding in a school zone are not different than those for violating regular speed limits.

<sup>&</sup>lt;sup>63</sup> Florida Department of Transportation, *Speed Zoning for Highways, Roads, and Streets In Florida, Chapter 15 Establishing School Zones and School Crossings*, 15.4.2(2), (6), (7), (8).

<sup>&</sup>lt;sup>64</sup> Florida Department of Transportation, Speed Zoning for Highways, Roads, and Streets In Florida, Chapter 15 Establishing School Zones and School Crossings, 15.4.2.

<sup>&</sup>lt;sup>65</sup> Section 316.1895(6), F.S. Florida Department of Transportation, *Speed Zoning for Highways, Roads, and Streets In Florida, Chapter 15 Establishing School Zones and School Crossings*, 15.4.2(5).

<sup>&</sup>lt;sup>66</sup> MUTCD, Chapter 7B.10 (2009 ed.).

<sup>&</sup>lt;sup>67</sup> Section 316.1895(10), F.S.

<sup>&</sup>lt;sup>68</sup> Section 318.18(3)(b) and (c), F.S.

## III. Effect of Proposed Changes:

This bill authorizes a local government to install an automated speed detection system on a street or highway and allows use of such systems to enforce speeding in an area designated as a school zone.

### Speed Detection Systems (Sections 1 and 3, amending ss. 316.003 and 316.0776, F.S.)

The bill amends s. 316.0776, F.S., to authorize a county or municipality to install a speed detection system on a local road or on a state road when permitted by the FDOT. The system must be placed and installed in accordance with regulations developed by the FDOT. The bill requires the FDOT to establish placement and installation specifications by August 1, 2022.

The bill adds a definition of a speed detection system to s. 316.003, F.S., defining a speed detection system as an automated system used to record a vehicle's speed using radar and to capture a photograph or video of a vehicle that exceeds the speed limit in force at the time of violation.

The authority that installs a speed detection system is required to notify the public using uniform signals and devices adopted by the FDOT. If the authority has never used a traffic infraction detector program, it must make a public announcement and conduct a public awareness campaign of the proposed use of traffic infraction detectors at least 30 days before commencing the enforcement program. During the 30-day public awareness campaign, a driver who is found to violate the speed limited in a school zone by a speed detection system shall only be issued a warning and is not liable for any fines.

### Speed Detection Systems Design Requirements (Section 5, amending s. 316.1906, F.S.)

The bill amends s. 316.1906, F.S., to exempt a speed detection system from the design requirements for radar units established by the DHSMV. Instead, the bill requires a speed detection system to have the ability to perform self-tests as to its detection accuracy, which must be performed at least once every 30 days. The bill requires the law enforcement agency, or an agent acting on behalf of the law enforcement agency, that is operating a speed detection system to:

- Maintain a log of the results of the system's self-tests; and
- Perform an independent calibration test on the speed detection system at least once every 12 months.

# Traffic Infraction Enforcement Officer and Speed Detection Systems (Sections 5 and 9, amending ss. 316.1906 and 316.640, F.S.)

The bill amends s. 316.640(5), F.S., to authorize a traffic infraction enforcement officer of a sheriff's department or municipal police department to issue traffic citations for enforcement of violations of speed in school zones found by speed detection systems.

The bill amends s. 316.1906, F.S., to modify the requirements related to evidence of speed of a vehicle as measured by a radar speed-measuring device. The bill authorizes a traffic infraction enforcement officer to review photographic or electronic images, streaming video, or evidence of

the speed of a vehicle as measured by a speed detection system to satisfy existing legal requirements for an officer to make an independent visual determination that a vehicle is operating in excess of the applicable speed limit.

### School Zones and Speed Detection Systems (Section 2, amending s. 316.008, F.S.)

The bill amends s. 316.008, F.S., to authorize a county or municipality to enforce speed limits in areas designated as school zones within 1 hour before, during the entirety of, and within 1 hour after a regularly scheduled school session through the use of a speed detection system for the measurement of speed and recording of photographs or videos for violations that are in excess of 10 miles per hour over the speed limit in force at the time of the violation.

Currently, s. 316.1985, F.S., authorizes school zone speed limits to be in force only from 30 minutes before to 30 minutes after the periods of time when pupils are arriving or leaving a regularly scheduled breakfast program or school session.

It appears that the bill allows the use of a speed detection system to be used to catch violations of the regular posted speed limit:

- 30 minutes prior to the start of the legally posted school zone speed limits before a regularly scheduled school session;
- At the end of the legally posted school zone speed limits, throughout the day, and until the start of the legally posted school zone speed limits after a regularly scheduled school session; and
- 30 minutes after the end of the legally posted school zone speed limits after a regularly scheduled school session.

A local government may install, or contract with a vendor to install, a speed detection system within 1,000 feet of a school zone to enforce speed limits in school speed zones.

The bill specifies in creating s. 316.1896, F.S., that speed detection systems supplement the enforcement of school speed zones, and do not prohibit law enforcement officers from issuing citations for violations of school speed zones.

### School Zone Signage (Sections 2 and 3, amending ss. 316.008 and 316.0776, F.S.)

Under the bill, amending s. 316.008, F.S., compliance with the legal requirements for establishing, installing, maintaining, and providing notice of a school zone and school speed zone under current law creates a rebuttable presumption that the school zone is being properly maintained, even if the school zone does not include a sign stating "Speeding Fines Doubled." For use of speed detection systems in school speed zones, the bill amends s. 316.0776, F.S., to provide that the sign for notification that speeding fines are doubled in the zone is not required to enforce speed violations in the zone using a speed detection system.

### School Zone Speed Violations (Section 4, creating s. 316.1896, F.S.)

The bill creates s. 316.1896, F.S., to provide for enforcement of speed limits in areas designated as school zones through the use of a speed detection system. If a speed detection system identifies a vehicle speeding, the visual information is captured and reviewed by either a traffic

infraction enforcement officer of a sheriff's department or municipal police department or an authorized employee or agent of the enforcing entity before issuance of the traffic citation by the traffic infraction enforcement officer.

A notification must be sent to the registered owner of the vehicle within 30 days of the alleged violation. Unlike the use of traffic infraction detectors, the notice is not required to be accompanied by a photograph or other recorded image of the violation that shows both the license tag of the vehicle and the location. However, similar to a notice related to use of a traffic infraction detector, the notice must include a statement of the vehicle owner's right to review images or video of the violation and the time and place or Internet location where the evidence may be reviewed.

In order to avoid court fees, costs, and the issuance of a traffic citation, the bill requires a person who receives a notification of violation to, within 30 days after the notification, either:

- Pay to the county or municipality the penalty of \$158;
- Furnish an affidavit and supporting documentation establishing defenses discussed below; or
- Request a hearing.

# Penalties (Section 4, creating s. 316.1896, F.S., and Sections 6 and 7, amending ss. 318.18 and 322.27, F.S.)

The bill amends s. 318.18, F.S., to provide that a person cited for exceeding the speed limit in a school zone when enforced by a traffic infraction enforcement officer using evidence from a speed detection device must pay a fine of \$158. The bill creates s. 316.1896, F.S., to provide that funds collected for violations by the governmental entities are deposited with the Department of Revenue.

Distribution of Fines	
General Revenue Fund	\$60
Department of Law Enforcement Criminal	\$4
Justice Standards and Training Trust Fund <sup>69</sup>	<b>φ</b> 4
Coach Aaron Feis Guardian Program <sup>70</sup>	\$4
Public School District	\$6
Where Violation Occurred	<b>\$</b> 0
County or Municipality	\$84
Where Violation Occurred	φ <b>0</b> 4

Funds retained by the county or municipality must be used to administer speed detection systems in school zones or other public safety initiatives. Funds distributed to the public school district where the violation occurred must be used for school security initiatives or to improve the safety of student walking conditions; these funds must be shared with charter schools in the district based on each charter school's proportionate share of the district's total unweighted full-time equivalent student enrollment to be used for the same purposes.

<sup>&</sup>lt;sup>69</sup> See s. 943.25, F.S.

<sup>&</sup>lt;sup>70</sup> See s. 30.15(1)(k), F.S., and Florida Department of Education, *Coach Aaron Feis Guardian Program*, available at <u>https://www.fldoe.org/safe-schools/guardian-program.stml</u> (last visited January 22, 2022).

Similar to violations of law found through use of traffic infraction detectors, the bill amends s. 322.27, F.S., to provide that no points may be imposed against a person's driver license for speeding violations evidenced by speed detection systems and the violation may not be used for purposes of setting motor vehicle insurance rates.

This bill allows for the application of different fines for speeding in an area marked as a school zone depending on whether enforced in person by a law enforcement officer or by a traffic infraction enforcement office through use of a speed detection system.

	Current Law		Evidenced	ne Bill as by a Speed n System
MPH Over the	Fine – Fine – Regular School		Fine – Regular	Fine – School
Legally Posted	Posted	Zone	Posted	Zone
Speed Limit	Speed Limit	Speed Limit	Speed Limit	Speed Limit
10-14 mph	\$100	\$200	\$158	\$158
15-19 mph	\$150	\$300	\$158	\$158
20-29 mph	\$175	\$350	\$158	\$158
30 mph or more	\$250	\$500	\$158	\$158

# Defense (Section 4, creating s. 316.1896, F.S.)

The bill creates similar defenses to the traffic citation evidenced by a speed detection system as under current law for a traffic citation issued through use of a traffic infraction detector. The registered owner of the motor vehicle is responsible for payment of the fine unless the owner can establish that:<sup>71</sup>

- The vehicle was, at the time of the violation, in the care, custody, or control of another person; or
- The driver at the time received a uniform traffic citation for the alleged violation issued by a law enforcement officer.

An additional defense is available if the motor vehicle's owner was deceased on or before the date the uniform traffic citation was issued. The affidavit must include a certified copy of the owner's death certificate showing that the date of death occurred on or before the issuance of the uniform traffic citation and one of the following:

- A bill of sale or other document showing that the deceased owner's motor vehicle was sold or transferred after his or her death but on or before the date of the alleged violation.
- Documented proof that the registered license plate belonging to the deceased owner's vehicle was returned to the DHSMV or any branch office or authorized agent of the DHSMV after his or her death but on or before the date of the alleged violation.
- A copy of the police report showing that the deceased owner's registered license plate or motor vehicle was stolen after his or her death but on or before the date of the alleged violation.

<sup>&</sup>lt;sup>71</sup> Section 316.0083(d)(1)1., F.S.

Similar to defenses of traffic citations issued through use of a traffic infraction detector, the bill requires that in order to establish any of these defenses, the owner of the vehicle must furnish an affidavit to the appropriate governmental entity that provides detailed information supporting an exemption as provided above, including relevant documents such as a police report (if the car had been reported stolen) or the serial number of the uniform traffic citation, if issued. If the owner submits an affidavit that another driver was behind the wheel, the affidavit must contain the name, address, date of birth, and, if known, the driver license number of the driver. A traffic citation may be issued to this person, and the affidavit from the registered owner may be used as evidence in a further proceeding regarding that person's alleged violation. If a vehicle is leased, the owner of the leased vehicle is neither responsible for paying the citation nor required to submit an affidavit if the motor vehicle is registered in the name of the lessee.

The bill creates a second degree misdemeanor for submission of a false affidavit.<sup>72</sup>

Upon receipt of the affidavit and documentation of one of the above defenses, the governmental entity must dismiss the citation and provide proof of such dismissal to the person.

### Request for Hearing (Section 4, creating s. 316.1896, F.S.)

The hearing provisions created by the bill are similar to the hearing provisions in current law for traffic citations issued through use of a traffic infraction detector. A person who receives a notice of violation may request a hearing within 30 days following the notification of violation or pay the penalty pursuant to the notice of violation, but a payment or fee may not be required before the hearing requested by the person. The notice of violation must be accompanied by, or direct the person to a website that provides, information on the person's right to request a hearing and on all court costs related thereto and a form to request a hearing.

# *Hearing Procedures (Section 4, creating s. 316.1896, F.S., and Section 5, amending s. 316.1906, F.S.)*

The hearing procedures established by the bill are the same as those for challenging a traffic citations issued through use of a traffic infraction detector. In fact, the bill specifies that a hearing to challenge a traffic citation issued by a traffic infraction enforcement officer for school speed zone violations must be conducted under the procedures established in law for traffic citations issued by traffic infraction enforcement officers in s. 316.0083(5), F.S.

Additionally, hearing provisions include the following, which are also the same as those currently provided under s. 316.0083(5), F.S.:

- The DHSMV must publish and make available electronically to each county and municipality a model request for hearing form to assist each local government that is issuing notifications of school speed zone violations resulting from the use of a speed detection system.
- The county or municipality electing to authorize traffic infraction enforcement officers to issue traffic citations must designate by resolution existing staff to serve as the clerk to the local hearing officer.

<sup>&</sup>lt;sup>72</sup> Punishable by a term of imprisonment not to exceed 1 year and a fine of up to \$500. Sections 775.082 and 775.083, F.S.

- Any person, referenced in the bill as the "petitioner," who elects to request a hearing must be scheduled for a hearing by the clerk to the local hearing officer. The clerk must furnish the petitioner with notice to be sent by first-class mail. Upon receipt of the notice, the petitioner may reschedule the hearing once by submitting a written request to reschedule to the clerk to the local hearing officer at least five calendar days before the day of the originally scheduled hearing. The petitioner may cancel his or her appearance before the local hearing officer by paying the penalty assessed, plus the administrative costs of \$50, before the start of the hearing.
- All testimony at the hearing must be under oath and recorded. The local hearing officer must take testimony from a traffic infraction enforcement officer and the petitioner and may take testimony from others. The local hearing officer must review the photographic or electronic images or streaming video and the evidence of the speed of the vehicle as measured by the speed detection system. Formal rules of evidence do not apply, but due process must be observed and govern the proceedings.
- At the conclusion of the hearing, the local hearing officer must determine whether a violation of school speed zone requirements occurred and either uphold or dismiss the violation. The local hearing officer must issue a final administrative order including the determination and, if the notification of violation is upheld, require the petitioner to pay the penalty previously assessed, and may also require the petitioner to pay county or municipal costs not to exceed \$250 as established in law. The final administrative order must be mailed to the petitioner by first-class mail.
- An aggrieved party may, within 30 days of the date of the final administrative order, appeal to the circuit court. Such an appeal does not initiate a new hearing, but is limited to appellate review of the record created before the enforcement board.

The bill provides that the photographic or electronic images, the streaming video evidence, and the evidence of the speed of the vehicle as measured by a speed detection system attached to or referenced in the traffic citation are evidence of a violation of school speed zone requirements and are admissible in any proceeding to enforce school speed zone requirements. The bill further provides that the images or video and evidence of speed raise a rebuttable presumption that the motor vehicle named in the report or shown in the images or video was used in violation of school speed zone requirements.

The bill amends s. 316.1906, F.S., to allow the self-test logs, as well as the results of the annual calibration test, of speed detection systems to be admitted in any court proceeding for a traffic citation issued for a violation of speed limits in an area designated as a school zone as detected by a speed detection system.

# *Issuance of Uniform Traffic Citation (Section 4, creating s. 316.1896, F.S., and Sections 10 and 11, amending ss. 316.650 and 318.14, F.S.)*

Under the bill, if the registered owner of the vehicle does not submit payment or otherwise contest the notice of violation within 30 days of being notified, then the uniform traffic citation must be sent to the registered owner. Except for the method of mailing, which must be first class for a notice of violation and certified mail for a traffic citation, the bill requires the traffic citation to conform to the notice requirements included within the notification of violation. The bill specifies that delivery of the traffic citation constitutes notification, and if a person initiates a

proceeding to challenge the citation, the person waives any challenge or dispute as to the delivery of the traffic citation.

The bill amends s. 316.650, F.S., to require a traffic infraction enforcement officer to provide by electronic transmission a replica of the traffic citation data to the court having jurisdiction over the alleged offense or its traffic violations bureau within five days after the date of issuance of the traffic citation to the violator.

The bill provides in s. 318.14, F.S., that persons cited for unlawful speeding in areas designated as school zones as detected by a speed detection system are not required to sign and accept a citation indicating a promise to appear at a mandatory hearing. The bill amends s. 316.650, F.S., to provide that, if a hearing is requested, the traffic infraction enforcement officer must provide a replica of the traffic notice of violation data to the clerk for the local hearing officer having jurisdiction over the alleged offense within 14 days.

### **Cross-References**

Sections 1, 8, 12, and 13 amend ss. 316.003, 316.306, 318.21, and 655.960, F.S., to conform cross-references.

### **Effective Date (Section 14)**

The bill takes effect upon becoming a law.

### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

The bill will generate an indeterminable amount of revenue for private companies that manufacture and install speed detection systems.<sup>73</sup>

Individuals speeding in areas designated as school zones may be subject to fines if found in violation by a traffic infraction enforcement officer reviewing the evidence of the speed detection system. Individuals that submit false affidavits defending the imposition of a traffic infraction may be subject to jail time and fines if found guilty of a second degree misdemeanor.

### C. Government Sector Impact:

The Department of Revenue and the court clerks will need to update their systems in order to account for this new fine. The DHSMV will have to update the Uniform Traffic Citation template as well as create a new violation code for UTC reporting. These costs may be absorbed within existing resources.

If a county or municipality elects to implement a speed detection system program the bill may have a positive fiscal impact on state and local government revenues if implementation of the system results in increased enforcement of speed limits in areas designated as school zones. Collection of fines benefit the General Revenue Fund, the Department of Law Enforcement Criminal Justice Standards and Training Trust Fund, the Coach Aaron Feis Guardian Program, public school districts, and local governments.

The fines may offset any costs the local government incur to implement the system, as the portion of fines retained by the counties and municipalities must be used to administer speed detection systems in school zones or other public safety initiatives. Funds distributed to the public school district where the violation occurred must be used for school security initiatives or to improve the safety of student walking conditions; these funds must be shared with charter schools in the district based on each charter school's proportionate share of the district's total unweighted full-time equivalent student enrollment to be used for the same purposes.

Local government costs associated with using speed detection equipment in school zones may vary depending on the unique needs and circumstances in each county or municipality. Costs may be influenced by numerous factors, such as equipment choices, operational and administrative decisions made by the county or municipality, and

<sup>&</sup>lt;sup>73</sup> Department of Education, 2022 Agency Legislative Bill Analysis, SB 410, (October 13, 2021) p. 4 (on file with the Senate Appropriations Subcommittee on Transportation, Tourism, and Economic Development).

contractual agreements with vendors.<sup>74</sup> Local governments will also incur costs to mail notices of violations and issue traffic citations (first-class mail and certified mail, respectively).

### VI. Technical Deficiencies:

Line 432 of the bill adds a definition of "traffic enforcement officer" to s. 316.1906, F.S., which sets forth the requirements for the use of radar speed-measuring devices. While the current statute applies to all officers, both state and local, the created definition only applies to traffic infraction enforcement officers of the DHSMV. However, the bill only authorizes local government traffic infraction enforcement officers to enforce violations of school zone speed limited identified by speed detection systems. It is likely that the reference in the definition should be to s. 316.640(5), F.S., and not s. 316.640(1)(b)3., F.S.

### VII. Related Issues:

The bill does not amend s. 316.1985, F.S., and may create a conflict and uncertainty in the enforcement of speed limits around schools, including when the school speed zones may be enforced and whether such speed limits may be enforced during regularly scheduled school sessions.

The bill refers to "school speed zones," which is not clearly defined. It is unclear if this refers just to the currently authorized lower school zone speed limits allowed under s. 316.01895, F.S., or the use of the school zone as an area in which speeding is enforced. It may be more appropriate to refer to the enforcement of speed limits in areas designated as school zones.

While current law allows the legally posted school zone speed limits to be enforced 30 minutes before the start of a regularly schedule breakfast program, the bill does not address that different time frame. There may be some uncertainty when the speed detection system will be used to enforce regular posted speed limits and legally posted school zone speed limits for school zones that are timed based on breakfast programs.

Allowing a local government that uses a speed detection system in a school zone to not post signs indicating that increased fines are imposed may violate the Federal Highway Safety Administration requirements Manual for Uniform Traffic Control Devices, putting the state out of compliance and jeopardizing the receipt of federal highway funding.

Nothing in the bill specifies what the image and video of the speed detection system must capture, unlike with traffic infraction detectors. The DHSMV recommends specifying that the image capture the location where the vehicle is measured as well as the area leading up to it for the visual to be made. A clear view of the vehicle and traffic approaching the speed measurement device would allow the reviewing traffic infraction enforcement officer to be able to see enough of the road and other traffic to ensure that the proper vehicle is cited for speeding, rather than a vehicle traveling next to it.<sup>75</sup>

<sup>&</sup>lt;sup>74</sup> Department of Education, 2022 Agency Legislative Bill Analysis, SB 410, (October 13, 2021) p. 4.

<sup>&</sup>lt;sup>75</sup> DHSMV, 2022 Agency Legislative Bill Analysis, SB 410, (September 30, 2021).

A notification must be sent to the registered owner of the vehicle within 30 days of the alleged violation evidenced by a speed detection system. Unlike the use of traffic infraction detectors, the notice is not required to be accompanied by a photograph or other recorded image of the violation that shows both the license tag of the vehicle and the location. The sponsor may want to require the inclusion of some evidence of the violation in the notice, which may lead some drivers to decide not to contest the citation.

The fine for failure to stop at a traffic signal is \$158 whether enforced by a law enforcement officer or by a traffic infraction enforcement officer through use of a traffic infraction detector. The bill allows for the application of different fines for speeding in an area marked as a school zone depending on whether enforced by an officer or by evidence of a speed detection system.

	Current Law		Evidenced	ne Bill as by a Speed n System
MPH Over the Legally Posted	Fine –Fine –RegularSchoolPostedZone		Fine – Regular Posted	Fine – School Zone
Speed Limit	Speed Limit	Speed Limit	Speed Limit	Speed Limit
10-14 mph	\$100	\$200	\$158	\$158
15-19 mph	\$150	\$300	\$158	\$158
20-29 mph	\$175	\$350	\$158	\$158
30 mph or more	\$250	\$500	\$158	\$158

The law for traffic infraction detectors prohibits a person from receiving a commission or per-ticket fee for any revenue collected from violations detected through use of traffic infraction detectors and a manufacturer or vendor from receiving a fee or remuneration based on the number of violations detected through use of the detector. The sponsor may wish to include similar provisions for use of a speed detection system.

The Department of Revenue recommends specifying if the \$6 of the fine to be distributed to the school district should be distributed by the department or by the local government. It may be administratively easier for the local government to make such a distribution.<sup>76</sup>

The DHSMV recommends that the effective date of the bill be changed to October 1, 2022, to allow time for the DHSMV and stakeholders to implement the necessary technology changes.

### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 316.003, 316.008, 316.0776, 316.1906, 318.18, 322.27, 316.306, 316.640, 316.650, 318.14, 318.21, and 655.960.

This bill creates section 316.1896 of the Florida Statutes.

<sup>&</sup>lt;sup>76</sup> Department of Revenue, 2022 Agency Legislative Bill Analysis, SB 410, (October 19, 2021) p. 4 (on file with the Senate Appropriations Subcommittee on Transportation, Tourism, and Economic Development).

#### IX. **Additional Information:**

### Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.) Α.

None.

#### Β. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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By Senator Rodriguez

39-00541-22 2022410 1 A bill to be entitled 2 An act relating to photographic enforcement of school zone speed limits; amending s. 316.003, F.S.; defining the term "speed detection system"; amending s. 316.008, F.S.; authorizing counties and municipalities to enforce school speed zones through the use of speed detection systems; providing a rebuttable presumption; authorizing counties and municipalities to install, or ç contract with a vendor to install, speed detection 10 systems; amending s. 316.0776, F.S.; authorizing the 11 installation of speed detection systems on state 12 roads, when permitted by the Department of 13 Transportation, and on streets and highways under the 14 jurisdiction of counties and municipalities, in 15 accordance with certain placement and installation 16 specifications; requiring the department to establish 17 such specifications by a certain date; requiring 18 counties and municipalities that install speed 19 detection systems to provide certain notification to 20 the public; providing signage requirements; requiring 21 counties and municipalities that have never conducted 22 a speed detection system program to conduct a public 23 awareness campaign before commencing enforcement using 24 such system; providing penalties in effect during the 2.5 public awareness campaign; creating s. 316.1896, F.S.; 26 authorizing counties and municipalities to authorize 27 traffic infraction enforcement officers to issue 28 certain traffic citations; providing construction; 29 providing notification requirements and procedures; Page 1 of 24 CODING: Words stricken are deletions; words underlined are additions.

### 39-00541-22 authorizing a person who receives a notification of violation to request a hearing within a specified timeframe; defining the term "person"; providing for waiver of challenge or dispute as to the delivery of the notification of violation; requiring counties and municipalities to pay certain funds to the Department of Revenue; providing for the distribution of funds; providing requirements for issuance of a traffic citation; providing for waiver of challenge or dispute as to the delivery of the traffic citation; providing notification requirements and procedures; specifying that the registered owner of a motor vehicle is responsible and liable for paying a traffic citation; providing exceptions; requiring an owner of a motor vehicle to furnish an affidavit under certain circumstances; specifying requirements for such affidavit; providing a criminal penalty for submitting a false affidavit; providing that certain images or

video and evidence of speed are admissible in certain

49 proceedings; providing a rebuttable presumption;

50 providing construction; providing requirements and

51 procedures for hearings; amending s. 316.1906, F.S.;

52 revising the definition of the term "officer";

 53
 authorizing a traffic infraction enforcement officer

54 to satisfy a certain requirement by reviewing certain

55 images or video and evidence of speed; providing

56 requirements for speed detection systems; requiring a

57 law enforcement agency and its agents operating a

58 speed detection system to maintain a log of results of

#### Page 2 of 24

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2022410

	39-00541-22 2022410
59	the system's self-tests; requiring a law enforcement
60	agency and its agents to perform independent
61	calibration tests of such systems; providing that
62	self-test logs and calibration test results are
63	admissible in certain court proceedings; amending s.
64	318.18, F.S.; providing penalties; amending s. 322.27,
65	F.S.; prohibiting points from being imposed against a
66	driver license for certain infractions enforced by a
67	traffic infraction enforcement officer; prohibiting
68	such infractions from being used to set motor vehicle
69	insurance rates; amending ss. 316.306, 316.640,
70	316.650, 318.14, 318.21, and 655.960, F.S.; conforming
71	cross-references and provisions to changes made by the
72	act; providing an effective date.
73	
74	Be It Enacted by the Legislature of the State of Florida:
75	
76	Section 1. Present subsections (82) through (109) of
77	section 316.003, Florida Statutes, are redesignated as
78	subsections (83) through (110), respectively, a new subsection
79	(82) is added to that section, and subsection (64) of that
80	section is amended, to read:
81	316.003 DefinitionsThe following words and phrases, when
82	used in this chapter, shall have the meanings respectively
83	ascribed to them in this section, except where the context
84	otherwise requires:
85	(64) PRIVATE ROAD OR DRIVEWAYExcept as otherwise provided
86	in paragraph (88)(b) (87)(b), any privately owned way or place
87	used for vehicular travel by the owner and those having express
	Page 3 of 24
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	39-00541-22 2022410
88	or implied permission from the owner, but not by other persons.
89	(82) SPEED DETECTION SYSTEMAn automated system used to
90	record a vehicle's speed using radar and to capture a photograph
91	or video of a vehicle that exceeds the speed limit in force at
92	the time of violation.
93	Section 2. Subsection (9) is added to section 316.008,
94	Florida Statutes, to read:
95	316.008 Powers of local authorities
96	(9) (a) A county or municipality may enforce school speed
97	zones, as provided in s. 316.1895, within 1 hour before, during
98	the entirety of, and within 1 hour after a regularly scheduled
99	school session through the use of a speed detection system for
100	the measurement of speed and recording of photographs or videos
101	for violations that are in excess of 10 miles per hour over the
102	speed limit in force at the time of the violation. A school
103	zone's compliance with s. 316.1895, except for s. 316.1895(6)
104	relating to a sign stating "Speeding Fines Doubled" as otherwise
105	specified in s. 316.0776, creates a rebuttable presumption that
106	the school zone is being properly maintained.
107	(b) A county or municipality may install, or contract with
108	a vendor to install, a speed detection system within 1,000 feet
109	of a school zone to enforce speed limits in school speed zones,
110	as provided in s. 316.1895.
111	Section 3. Subsection (3) is added to section 316.0776,
112	Florida Statutes, to read:
113	316.0776 Traffic infraction detectors; speed detection
114	systems; placement and installation
115	(3) A speed detection system may be installed on a state
116	road when permitted by the Department of Transportation and in
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### Page 4 of 24

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1	39-00541-22 2022410
117	accordance with placement and installation specifications
118	developed by the Department of Transportation. A speed detection
119	system may be installed on a street or highway under the
120	jurisdiction of a county or a municipality in accordance with
121	placement and installation specifications established by the
122	Department of Transportation. The Department of Transportation
123	shall establish such placement and installation specifications
124	by August 1, 2022.
125	(a) If a county or municipality installs a speed detection
126	system, the county or municipality must notify the public that a
127	speed detection system may be in use and must specifically
128	include notification of camera or video enforcement of
129	violations. Such signage used to notify the public must meet the
130	specifications for uniform signals and devices adopted by the
131	Department of Transportation pursuant to s. 316.0745. For speed
132	detection systems enforcing s. 316.1895 in school speed zones,
133	this paragraph shall govern the signage notifying the public of
134	the use of a speed detection system, and a sign stating
135	"Speeding Fines Doubled," as provided in s. 316.1895(6), is not
136	required when a violation of s. 316.1895 is enforced by a speed
137	detection system in a school speed zone.
138	(b) If a county or municipality begins a speed detection
139	system program in a county or municipality that has never
140	conducted such a program, the respective county or municipality
141	shall make a public announcement and conduct a public awareness
142	campaign on the proposed use of speed detection systems at least
143	30 days before commencing enforcement under the speed detection
144	system program and notify the public of the specific date on
145	which the program will commence. During the 30-day public

### Page 5 of 24

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	39-00541-22 2022410
146	awareness campaign about the speed detection system program, a
147	motor vehicle operator found to have violated s. 316.1895 by a
148	speed detection system shall be issued a warning for the
149	violation and is not liable for the civil penalty imposed under
150	<u>s. 318.18(3)(d).</u>
151	Section 4. Section 316.1896, Florida Statutes, is created
152	to read:
153	316.1896 School speed zones; speed detection system
154	enforcement; penalties; appeal procedure
155	(1) For purposes of administering this section, a county or
156	municipality may authorize a traffic infraction enforcement
157	officer under s. 316.640 to issue a traffic citation for a
158	violation of s. 316.1895 that occurs within 1 hour before,
159	during, or within 1 hour after a regularly scheduled school
160	session which is in excess of 10 miles per hour over the speed
161	limit in force at the time of the violation. Such violation must
162	be evidenced by a speed detection system. This subsection does
163	not prohibit a review of information from a speed detection
164	system by an authorized employee or agent of a county or
165	municipality before issuance of the traffic citation by the
166	traffic infraction enforcement officer. This subsection does not
167	prohibit a county or municipality from issuing notifications as
168	provided in subsection (2) to the registered owner of the motor
169	vehicle in violation of s. 316.1895.
170	(2) Within 30 days after a violation, notification must be
171	sent to the registered owner of the motor vehicle involved in
172	the violation specifying the remedies available under s. 318.14
173	and that the violator must pay the penalty under s. 318.18(3)(d)
174	to the county or municipality, or furnish an affidavit in
I	Demo 6 of 24
	Page 6 of 24

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2022410_ with subsection (8), within 30 days after the date of tion of violation in order to avoid court fees, the issuance of a traffic citation. The notification a must: sent by first-class mail. Elude a notice that the owner has the right to be reson or remotely, the photographic or electronic treaming video and the evidence of the speed of the be assured by a speed detection system which constitute a presumption against the owner of the vehicle. the the time when and place or website where the deo and evidence of speed may be examined and
tion of violation in order to avoid court fees, the issuance of a traffic citation. The notification must: sent by first-class mail. Elude a notice that the owner has the right to person or remotely, the photographic or electronic reaming video and the evidence of the speed of the measured by a speed detection system which constitute e presumption against the owner of the vehicle. the the time when and place or website where the
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deo and evidence of speed may be examined and
withstanding any other law, a person who receives a
of violation under this section may request a
in 30 days after the notification of violation or
lty pursuant to the notification of violation, but a
ee may not be required before the hearing requested
n. The notification of violation must be accompanied
t the person to a website that provides, information
n's right to request a hearing and on all court
d thereto and a form used for requesting a hearing.
his subsection, the term "person" includes a natural
registered owner or co-owner of a motor vehicle, or
dentified in an affidavit as having actual care,
control of the motor vehicle at the time of the
the registered owner or co-owner of the motor

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1	39-00541-22 2022410
204	control of the motor vehicle at the time of the violation; or an
205	authorized representative of the owner, co-owner, or designated
206	person initiates a proceeding to challenge the violation, such
207	person waives any challenge or dispute as to the delivery of the
208	notification of violation.
209	(5) Penalties assessed and collected by the county or
210	municipality authorized to collect the funds provided for in
211	this section, less the amount retained by the county or
212	municipality pursuant to paragraph (b), shall be paid to the
213	Department of Revenue weekly. Payment by the county or
214	municipality to the state must be made by means of electronic
215	$\underline{funds}$ transfer. In addition to the payment, a detailed summary
216	of the penalties remitted shall be reported to the Department of
217	Revenue. Penalties to be assessed and collected by the county of
218	municipality as established in s. 318.18(3)(d) shall be remitted
219	<u>as follows:</u>
220	(a) Sixty dollars shall be remitted to the Department of
221	Revenue for deposit into the General Revenue Fund.
222	(b) Eighty-four dollars shall be retained by the county or
223	municipality and shall be used to administer speed detection
224	systems in school zones or other public safety initiatives.
225	(c) Four dollars shall be remitted to the Department of
226	Revenue for deposit into the Department of Law Enforcement
227	Criminal Justice Standards and Training Trust Fund.
228	(d) Six dollars shall be remitted to the public school
229	$\underline{\text{district}}$ in which the violation occurred and shall be used for
230	school security initiatives or to improve the safety of student
231	walking conditions. Funds remitted under this paragraph shall be
232	shared with charter schools in the district, based on each

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	39-00541-22 2022410
233	
234	unweighted full-time equivalent student enrollment, and shall be
235	used for school security initiatives or to improve the safety of
236	student walking conditions.
237	(e) Four dollars shall be remitted to the Department of
238	Revenue for deposit into the General Revenue Fund for the
239	benefit of the Coach Aaron Feis Guardian Program.
240	(6) A traffic citation shall be issued by mailing the
241	traffic citation by certified mail to the address of the
242	registered owner of the motor vehicle involved in the violation
243	if payment has not been made within 30 days after notification
244	under subsection (2), if the registered owner has not requested
245	a hearing as authorized under subsection (3), or if the
246	registered owner has not submitted an affidavit in accordance
247	with subsection (8).
248	(a) Delivery of the traffic citation constitutes
249	notification under this subsection. If the registered owner or
250	co-owner of the motor vehicle; the person designated as having
251	care, custody, or control of the motor vehicle at the time of
252	the violation; or a duly authorized representative of the owner,
253	co-owner, or designated person initiates a proceeding to
254	challenge the citation pursuant to this section, such person
255	waives any challenge or dispute as to the delivery of the
256	traffic citation.
257	(b) In the case of joint ownership of a motor vehicle, the
258	traffic citation shall be mailed to the first name appearing on
259	the motor vehicle registration, unless the first name appearing
260	on the registration is a business organization, in which case
261	the second name appearing on the registration may be used.
1	Page 9 of 24

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	39-00541-22 2022410
262	(c) Included with the notification to the registered owner
263	of the motor vehicle involved in the infraction shall be a
264	notice that the owner has a right to review, in person or
265	remotely, the photographic or electronic images or streaming
265	
	video and the evidence of the speed of the vehicle as measured
267	by a speed detection system which constitute a rebuttable
268	presumption against the owner of the vehicle. The notice must
269	state the time when and place or website where the images or
270	video and evidence of speed may be examined and observed.
271	(7) The registered owner of the motor vehicle involved in
272	the violation is responsible and liable for paying the uniform
273	traffic citation issued for a violation of s. 316.1895 unless
274	the owner can establish that:
275	(a) The motor vehicle was, at the time of the violation, in
276	the care, custody, or control of another person;
277	(b) A uniform traffic citation was issued by law
278	enforcement to the driver of the motor vehicle for the alleged
279	violation of s. 316.1895; or
280	(c) The motor vehicle's owner was deceased on or before the
281	date that the uniform traffic citation was issued, as
282	established by an affidavit submitted by the representative of
283	the motor vehicle owner's estate or other designated person or
284	family member.
285	(8) To establish such facts under subsection (7), the
286	registered owner of the motor vehicle shall, within 30 days
287	after the date of issuance of the traffic citation, furnish to
288	the appropriate governmental entity an affidavit setting forth
289	detailed information supporting an exception under subsection
290	(7).
	Page 10 of 24

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	39-00541-22 2022410		39-00541-22 2022410
291	39-00541-22 2022410 (a) An affidavit supporting an exemption under paragraph	320	39-00541-22 2022410_
291	(7) (a) must include the name, address, date of birth, and, if	320	Upon receipt of the affidavit and documentation required under
292	known, the driver license number of the person who leased,	321	this paragraph, the governmental entity must dismiss the
293	rented, or otherwise had care, custody, or control of the motor	323	citation and provide proof of such dismissal to the person who
295	vehicle at the time of the alleged violation. If the motor	323	submitted the affidavit.
295	vehicle was stolen at the time of the alleged violation. If the motor	324	(9) Upon receipt of an affidavit, the person designated as
290	affidavit must include the police report indicating that the	325	having care, custody, or control of the motor vehicle at the
297	motor vehicle was stolen.	320	time of the violation may be issued a notification of violation
290	(b) If a uniform traffic citation for a violation of s.	327	pursuant to subsection (2) for a violation of s. 316.1895. The
300	316.1895 was issued at the location of the violation by a law	329	affidavit is admissible in a proceeding pursuant to this section
301	enforcement officer, the affidavit must include the serial	330	for the purpose of providing proof that the person identified in
302	number of the uniform traffic citation.	331	the affidavit was in actual care, custody, or control of the
302		332	motor vehicle. The owner of a leased vehicle for which a traffic
304	citation has been issued is deceased, the affidavit must include	333	citation is issued for a violation of s. 316.1895 is not
305	a certified copy of the owner's death certificate showing that	334	responsible for paying the traffic citation and is not required
306	the date of death occurred on or before the issuance of the	335	to submit an affidavit as specified in this subsection if the
307	uniform traffic citation and one of the following:	336	motor vehicle involved in the violation is registered in the
308	1. A bill of sale or other document showing that the	337	name of the lessee of such motor vehicle.
309	deceased owner's motor vehicle was sold or transferred after his	338	(10) If a county or municipality receives an affidavit
310	or her death but on or before the date of the alleged violation.	339	under subsection (8), the notification of violation required
311	2. Documented proof that the registered license plate	340	under subsection (2) must be sent to the person identified in
312	belonging to the deceased owner's vehicle was returned to the	341	the affidavit within 30 days after receipt of the affidavit.
313	department or any branch office or authorized agent of the	342	(11) The submission of a false affidavit is a misdemeanor
314	department after his or her death but on or before the date of	343	of the second degree, punishable as provided in s. 775.082 or s.
315	the alleged violation.	344	775.083.
316	3. A copy of the police report showing that the deceased	345	(12) The photographic or electronic images, the streaming
317	owner's registered license plate or motor vehicle was stolen	346	video evidence, and the evidence of the speed of the vehicle as
318	after his or her death but on or before the date of the alleged	347	measured by a speed detection system attached to or referenced
319		348	in the traffic citation are evidence of a violation of s.
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	Page 11 of 24		Page 12 of 24
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	39-00541-22 2022410_
349	316.1895 and are admissible in any proceeding to enforce this
350	section. The images or video and evidence of speed raise a
351	rebuttable presumption that the motor vehicle named in the
352	report or shown in the images or video was used in violation of
353	<u>s. 316.1895.</u>
354	(13) This section supplements the enforcement of s.
355	316.1895 by law enforcement officers and does not prohibit a law
356	enforcement officer from issuing a traffic citation for a
357	violation of s. 316.1895.
358	(14) A hearing under this section shall be conducted under
359	the procedures established by s. 316.0083(5) and as follows:
360	(a) The department shall publish and make available
361	electronically to each county and municipality a model request
362	for hearing form to assist each local government administering
363	this section.
364	(b) The county or municipality electing to authorize
365	traffic infraction enforcement officers to issue traffic
366	citations under subsection (6) shall designate by resolution
367	existing staff to serve as the clerk to the local hearing
368	officer.
369	(c) Any person, herein referred to as the "petitioner," who
370	elects to request a hearing under subsection (3) shall be
371	scheduled for a hearing by the clerk to the local hearing
372	officer. The clerk must furnish the petitioner with notice to be
373	sent by first-class mail. Upon receipt of the notice, the
374	petitioner may reschedule the hearing once by submitting a
375	written request to reschedule to the clerk to the local hearing
376	officer at least 5 calendar days before the day of the
377	originally scheduled hearing. The petitioner may cancel his or
,	Page 13 of 24

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	39-00541-22 2022410
78	her appearance before the local hearing officer by paying the
79	penalty assessed under subsection (2), plus the administrative
30	costs established in s. 316.0083(5)(c), before the start of the
31	hearing.
32	(d) All testimony at the hearing shall be under oath and
33	shall be recorded. The local hearing officer shall take
34	testimony from a traffic infraction enforcement officer and the
35	petitioner and may take testimony from others. The local hearing
86	officer shall review the photographic or electronic images or
37	streaming video and the evidence of the speed of the vehicle as
88	measured by a speed detection system made available under
39	paragraph (2) (b). Formal rules of evidence do not apply, but due
0	process shall be observed and govern the proceedings.
1	(e) At the conclusion of the hearing, the local hearing
2	officer shall determine whether a violation under this section
3	occurred and shall uphold or dismiss the violation. The local
94	hearing officer shall issue a final administrative order
95	including the determination and, if the notification of
6	violation is upheld, require the petitioner to pay the penalty
97	previously assessed under subsection (2), and may also require
8	the petitioner to pay county or municipal costs not to exceed
9	the amount established in s. 316.0083(5)(e). The final
0	administrative order shall be mailed to the petitioner by first-
1	class mail.
2	(f) An aggrieved party may appeal a final administrative
3	order consistent with the process provided in s. 162.11.
) 4	Section 5. Paragraph (d) of subsection (1) and paragraph
)5	(b) of subsection (2) of section 316.1906, Florida Statutes, are
6	amended, and subsection (3) is added to that section, to read:
	Page 14 of 24
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39-00541-22 316 1906 Rada 2022410

407 316.1906 Radar speed-measuring devices; evidence,

408 admissibility.-

409 (1) DEFINITIONS.-

410 (d) "Officer" means any:

411 1. "Law enforcement officer" who is elected, appointed, or 412 employed full time by any municipality or the state or any 413 political subdivision thereof; who is vested with the authority 414 to bear arms and make arrests; and whose primary responsibility 415 is the prevention and detection of crime or the enforcement of 416 the penal, criminal, traffic, or highway laws of the state;

417 2. "Part-time law enforcement officer" who is employed or 418 appointed less than full time, as defined by an employing 419 agency, with or without compensation; who is vested with

420 authority to bear arms and make arrests; and whose primary

421 responsibility is the prevention and detection of crime or the 422 enforcement of the penal, criminal, traffic, or highway laws of 423 the state; or

424 3. "Auxiliary law enforcement officer" who is employed or 425 appointed, with or without compensation; who aids or assists a 426 full-time or part-time law enforcement officer; and who, while 427 under the direct supervision of a full-time or part-time law 428 enforcement officer, has the authority to arrest and perform law

enforcement functions.

430 <u>4. "Traffic infraction enforcement officer" who is employed</u>
 431 <u>or appointed and satisfies the requirements of s.</u>

432 <u>316.640(1)(b)3.</u>, with or without compensation, and who is vested

433 with authority to enforce a violation of s. 316.1895 pursuant to 434 s. 316.1896.

435 (2) Evidence of the speed of a vehicle measured by any

#### Page 15 of 24

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39-00541-22 2022410 436 radar speed-measuring device shall be inadmissible in any 437 proceeding with respect to an alleged violation of provisions of 438 law regulating the lawful speed of vehicles, unless such 439 evidence of speed is obtained by an officer who: 440 (b) Has made an independent visual determination that the 441 vehicle is operating in excess of the applicable speed limit. A traffic infraction enforcement officer may satisfy this 442 443 paragraph through a review of photographic or electronic images, streaming video, or evidence of the speed of the vehicle as 444 445 measured by a speed detection system. 446 (3) A speed detection system is exempt from the design requirements for radar units established by the department. A 447 speed detection system must have the ability to perform self-448 449 tests as to its detection accuracy. The system must perform a 450 self-test at least once every 30 days. The law enforcement 451 agency, or an agent acting on behalf of the law enforcement 452 agency, operating a speed detection system shall maintain a log 453 of the results of the system's self-tests. The law enforcement 454 agency, or an agent acting on behalf of the law enforcement 455 agency, operating a speed detection system shall also perform an 456 independent calibration test on the speed detection system at 457 least once every 12 months. The self-test logs, as well as the 458 results of the annual calibration test, are admissible in any 459 court proceeding for a traffic citation issued for a violation 460 of s. 316.1895 enforced pursuant to s. 316.1896. 461 Section 6. Present paragraphs (d) through (h) of subsection 462 (3) of section 318.18, Florida Statutes, are redesignated as 463 paragraphs (e) through (i), respectively, and a new paragraph (d) is added to that subsection to read: 464

#### Page 16 of 24

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	39-00541-22 2022410
465	318.18 Amount of penaltiesThe penalties required for a
466	noncriminal disposition pursuant to s. 318.14 or a criminal
467	offense listed in s. 318.17 are as follows:
468	(3)
469	(d) Notwithstanding paragraphs (b) and (c), a person cited
470	for exceeding the speed limit in a school zone as provided in s.
471	316.1895, when enforced by a traffic infraction enforcement
472	officer pursuant to s. 316.1896, shall pay a fine of \$158.
473	Section 7. Paragraph (d) of subsection (3) of section
474	322.27, Florida Statutes, is amended to read:
475	322.27 Authority of department to suspend or revoke driver
476	license or identification card
477	(3) There is established a point system for evaluation of
478	convictions of violations of motor vehicle laws or ordinances,
479	and violations of applicable provisions of s. 403.413(6)(b) when
480	such violations involve the use of motor vehicles, for the
481	determination of the continuing qualification of any person to
482	operate a motor vehicle. The department is authorized to suspend
483	the license of any person upon showing of its records or other
484	good and sufficient evidence that the licensee has been
485	convicted of violation of motor vehicle laws or ordinances, or
486	applicable provisions of s. 403.413(6)(b), amounting to 12 or
487	more points as determined by the point system. The suspension
488	shall be for a period of not more than 1 year.
489	(d) The point system shall have as its basic element a
490	graduated scale of points assigning relative values to
491	convictions of the following violations:
492	1. Reckless driving, willful and wanton-4 points.
493	2. Leaving the scene of a crash resulting in property
	Page 17 of 24
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	39-00541-22 2022410_
494	damage of more than \$50-6 points.
495	3. Unlawful speed, or unlawful use of a wireless
496	communications device, resulting in a crash-6 points.
497	4. Passing a stopped school bus:
498	a. Not causing or resulting in serious bodily injury to or
499	death of another-4 points.
500	b. Causing or resulting in serious bodily injury to or
501	death of another-6 points.
502	5. Unlawful speed:
503	a. Not in excess of 15 miles per hour of lawful or posted
504	speed-3 points.
505	b. In excess of 15 miles per hour of lawful or posted
506	speed-4 points.
507	c. No points shall be imposed for a violation of unlawful
508	speed as provided in s. 316.1895 when enforced by a traffic
509	infraction enforcement officer pursuant to s. 316.1896. In
510	addition, a violation of s. 316.1895 when enforced by a traffic
511	infraction enforcement officer pursuant to s. 316.1896 may not
512	be used for purposes of setting motor vehicle insurance rates.
513	6. A violation of a traffic control signal device as
514	provided in s. 316.074(1) or s. 316.075(1)(c)14 points.
515	However, no points shall be imposed for a violation of s.
516	316.074(1) or s. 316.075(1)(c)1. when a driver has failed to
517	stop at a traffic signal and when enforced by a traffic
518	infraction enforcement officer. In addition, a violation of s.
519	316.074(1) or s. 316.075(1)(c)1. when a driver has failed to
520	stop at a traffic signal and when enforced by a traffic
521	infraction enforcement officer may not be used for purposes of
522	setting motor vehicle insurance rates.

### Page 18 of 24

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paragraph.

SB 410

39-00541-22 2022410 39-00541-22 2022410 7. All other moving violations (including parking on a 552 2. Effective January 1, 2020, a law enforcement officer may highway outside the limits of a municipality)-3 points. However, 553 stop motor vehicles and issue citations to persons who are no points shall be imposed for a violation of s. 316.0741 or s. 554 driving while using a wireless communications device in a 316.2065(11); and points shall be imposed for a violation of s. 555 handheld manner in violation of subparagraph 1. 316.1001 only when imposed by the court after a hearing pursuant 556 Section 9. Paragraph (a) of subsection (5) of section to s. 318.14(5). 316.640, Florida Statutes, is amended to read: 557 316.640 Enforcement.-The enforcement of the traffic laws of 8. Any moving violation covered in this paragraph, 558 excluding unlawful speed and unlawful use of a wireless 559 this state is vested as follows: communications device, resulting in a crash-4 points. (5) (a) Any sheriff's department or police department of a 560 9. Any conviction under s. 403.413(6)(b)-3 points. 561 municipality may employ, as a traffic infraction enforcement 10. Any conviction under s. 316.0775(2)-4 points. 562 officer, any individual who successfully completes instruction in traffic enforcement procedures and court presentation through 11. A moving violation covered in this paragraph which is 563 committed in conjunction with the unlawful use of a wireless the Selective Traffic Enforcement Program as approved by the 564 communications device within a school safety zone-2 points, in 565 Division of Criminal Justice Standards and Training of the addition to the points assigned for the moving violation. 566 Department of Law Enforcement, or through a similar program, but Section 8. Paragraph (a) of subsection (3) of section 567 who does not necessarily otherwise meet the uniform minimum standards established by the Criminal Justice Standards and 316.306, Florida Statutes, is amended to read: 568 316.306 School and work zones; prohibition on the use of a Training Commission for law enforcement officers or auxiliary 569 wireless communications device in a handheld manner.-570 law enforcement officers under s. 943.13. Any such traffic (3) (a) 1. A person may not operate a motor vehicle while 571 infraction enforcement officer who observes the commission of a using a wireless communications device in a handheld manner in a 572 traffic infraction or, in the case of a parking infraction, who designated school crossing, school zone, or work zone area as 573 observes an illegally parked vehicle may issue a traffic defined in s. 316.003(110) s. 316.003(109). This subparagraph 574 citation for the infraction when, based upon personal shall only be applicable to work zone areas if construction 575 investigation, he or she has reasonable and probable grounds to personnel are present or are operating equipment on the road or 576 believe that an offense has been committed which constitutes a immediately adjacent to the work zone area. For the purposes of 577 noncriminal traffic infraction as defined in s. 318.14. In this paragraph, a motor vehicle that is stationary is not being 578 addition, any such traffic infraction enforcement officer may operated and is not subject to the prohibition in this 579 issue a traffic citation under ss. 316.0083 and 316.1896 s. 316.0083. For purposes of enforcing s. 316.0083, and s. 316.1895 580 Page 19 of 24 Page 20 of 24 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions.

39-00541-22 2022410 39-00541-22 581 pursuant to s. 316.1896 s. 316.0083, any sheriff's department or 610 582 police department of a municipality may designate employees as 611 583 traffic infraction enforcement officers. The traffic infraction 612 584 enforcement officers must be physically located in the county of 613 the respective sheriff's or police department. procedures.-585 614 586 Section 10. Paragraphs (a) and (c) of subsection (3) of 615 587 section 316.650, Florida Statutes, are amended to read: 616 588 316.650 Traffic citations.-617 589 (3) (a) Except for a traffic citation issued pursuant to s. 618 590 316.1001, or s. 316.0083, or s. 316.1896, each traffic 619 591 enforcement officer, upon issuing a traffic citation to an 620 alleged violator of any provision of the motor vehicle laws of 592 621 593 this state or of any traffic ordinance of any municipality or 622 594 town, shall deposit the original traffic citation or, in the 62.3 595 case of a traffic enforcement agency that has an automated 624 596 citation issuance system, the chief administrative officer shall 625 provide by an electronic transmission a replica of the citation 597 626 598 data to a court having jurisdiction over the alleged offense or 627 599 with its traffic violations bureau within 5 days after issuance 628 600 to the violator. 629 601 (c) If a traffic citation is issued under s. 316.0083 or s. 630 602 316.1896, the traffic infraction enforcement officer shall 631 603 provide by electronic transmission a replica of the traffic 632 604 citation data to the court having jurisdiction over the alleged 633 as follows: 634 605 offense or its traffic violations bureau within 5 days after the 606 date of issuance of the traffic citation to the violator. If a 635 607 hearing is requested, the traffic infraction enforcement officer 636 608 shall provide a replica of the traffic notice of violation data 637 609 to the clerk for the local hearing officer having jurisdiction 638 Page 21 of 24 CODING: Words stricken are deletions; words underlined are additions.

2022410 over the alleged offense within 14 days. Section 11. Subsection (2) of section 318.14, Florida Statutes, is amended to read: 318.14 Noncriminal traffic infractions; exception; (2) Except as provided in ss. 316.1001(2), and 316.0083, and 316.1896, any person cited for a violation requiring a mandatory hearing listed in s. 318.19 or any other criminal traffic violation listed in chapter 316 must sign and accept a citation indicating a promise to appear. The officer may indicate on the traffic citation the time and location of the scheduled hearing and must indicate the applicable civil penalty established in s. 318.18. For all other infractions under this section, except for infractions under s. 316.1001, the officer must certify by electronic, electronic facsimile, or written signature that the citation was delivered to the person cited. This certification is prima facie evidence that the person cited was served with the citation. Section 12. Subsections (4), (5), and (15) of section 318.21, Florida Statutes, are amended to read: 318.21 Disposition of civil penalties by county courts.-All civil penalties received by a county court pursuant to the provisions of this chapter shall be distributed and paid monthly (4) Of the additional fine assessed under s. 318.18(3)(g) s. 318.18(3)(f) for a violation of s. 316.1301, 40 percent must be remitted to the Department of Revenue for deposit in the Grants and Donations Trust Fund of the Division of Blind Services of the Department of Education, and 60 percent must be

### Page 22 of 24

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SB 410

2022410 39-00541-22 2022410 distributed pursuant to subsections (1) and (2). 668 Section 13. Subsection (1) of section 655.960, Florida (5) Of the additional fine assessed under s. 318.18(3)(q) 669 Statutes, is amended to read: s. 318.18(3)(f) for a violation of s. 316.1303(1), 60 percent 670 655.960 Definitions; ss. 655.960-655.965.-As used in this section and ss. 655.961-655.965, unless the context otherwise must be remitted to the Department of Revenue for deposit in the 671 Grants and Donations Trust Fund of the Division of Vocational 672 requires: Rehabilitation of the Department of Education, and 40 percent (1) "Access area" means any paved walkway or sidewalk which 673 must be distributed pursuant to subsections (1) and (2). 674 is within 50 feet of any automated teller machine. The term does (15) Of the additional fine assessed under s. 318.18(3)(f) 675 not include any street or highway open to the use of the public, as defined in s. 316.003(88)(a) or (b) s. 316.003(87)(a) or (b), s. 318.18(3)(e) for a violation of s. 316.1893, 50 percent of 676 the moneys received from the fines shall be appropriated to the 677 including any adjacent sidewalk, as defined in s. 316.003. Agency for Health Care Administration as general revenue to 678 Section 14. This act shall take effect upon becoming a law. provide an enhanced Medicaid payment to nursing homes that serve Medicaid recipients with brain and spinal cord injuries. The remaining 50 percent of the moneys received from the enhanced fine imposed under s. 318.18(3)(f) s. 318.18(3)(c) shall be remitted to the Department of Revenue and deposited into the Department of Health Emergency Medical Services Trust Fund to provide financial support to certified trauma centers in the counties where enhanced penalty zones are established to ensure the availability and accessibility of trauma services. Funds deposited into the Emergency Medical Services Trust Fund under this subsection shall be allocated as follows: (a) Fifty percent shall be allocated equally among all Level I, Level II, and pediatric trauma centers in recognition of readiness costs for maintaining trauma services. (b) Fifty percent shall be allocated among Level I, Level II, and pediatric trauma centers based on each center's relative volume of trauma cases as calculated using the hospital discharge data collected pursuant to s. 408.061. Page 23 of 24 Page 24 of 24 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions.



## 2022 AGENCY LEGISLATIVE BILL ANALYSIS

## AGENCY: Highway Safety and Motor Vehicles

	BILL INFO	RMATION	
BILL NUMBER:	SB 410		
BILL TITLE:	Photographic Enforcement of Sch	ool Zone Speed Lin	nits
BILL SPONSOR:	Rodriguez		
EFFECTIVE DATE:	Upon becoming a law		
COMMIT	EES OF REFERENCE	BILL NUMBER:	DENTICAL BILLS

2) Appropriations Subcommittee on Transportation, Tourism, and Economic Development

3) Appropriations

4)

5)

BILL NUMBER:	HB 189
DILL HOMOLIN.	
SPONSOR:	
¥.	Duran
	SIMILAR BILLS
BILL	
NUMBER:	
SPONSOR:	

PREVIOUS LEGISLATION		Is this b
BILL NUMBER:	HB 357	No
SPONSOR:	Duran, Rodriguez, Benjamin, Tant, Willhite	
YEAR:	2021	Educa
LAST ACTION:	April 30, 2021: Died in Tourism, Infrastructure & Energy Subcommittee	

bill part of an agency package?

CURRENT COMMITTEE

ation

DATE OF ANALYSIS:	September 30, 2021
Division Director/Designee MS	RA how 11/12/21
Division Director/Designee FHP	The VA. Cor. 11 = 21 TB 11/1/21 TROY THOMSON
ADDITIONAL ANALYST(S):	September 28, 2021: Kenny Zimmerman/Stan Kirkland – Strategic Management Office Lindsey Eppes, Captain Lisa M. Barnett, Major Joseph C. "Cory" Harrison – FHP October 4, 2021: Richie Frederick/Jessica Andrews – Bureau of Records (BOR)
LEGAL ANALYST:	October 20, 2021: Kathy Jimenez/Rich Coln/Gregory Pitt
FISCAL ANALYST:	October 28, 2021: Suzie Carey / Pace Callaway

## POLICY ANALYSIS

#### 1. EXECUTIVE SUMMARY

Senate Bill 410 ("bill") authorizes counties and municipalities to enforce school speed zones through use of speed detection systems; authorizes a person who receives notification of violation to request a hearing; requin counties and municipalities to pay certain funds to the Department of Revenue ("DOR"); provides for the distribution of funds; provides notification requirements and procedures; provides criminal penalties; specifies evidence that is admissible in certain proceedings; provides requirements for speed detection systems; prohibi points from being imposed against a person's driver license for certain infractions; and prohibits infractions from being used to set motor vehicle insurance rates.

If passed, this act shall take effect upon becoming a law.

#### **2. SUBSTANTIVE BILL ANALYSIS**

#### 1. PRESENT SITUATION:

#### Florida Highway Patrol (FHP):

Section 316.1895, F.S., currently allows for enforcement of school speed zones half an hour before, during, and after students arrive and depart a regularly scheduled school session. This is currently done with law enforcement present on site to monitor traffic.

Section 316.1906, F.S. indicates that an officer will make an independent visual determination of how a vehicle was operating in excess of a speed limit, but it does not provide further guidance on this issue.

An example of an independent visual determination would be when a trooper estimates the actual speed they believe the vehicle is going. Then they use the speed measurement device to verify that speed through the audio Doppler tone and visual display on the radar. In traffic court proceedings, troopers have to testify to observing a vehicle upon the roadway and say that they visually estimated the speed of the vehicle to be over the posted speed limit and present the radar measurements.

The trooper will also need to testify that the vehicle that was stopped was the vehicle that was speeding. In the case of the radar speed measurement device, it is not pointed at a single vehicle but in the general direction. If there are multiple vehicles upon the road, the trooper would need to be able to testify where the vehicle was at in relation to any other vehicles in the area and whether it appeared to be going faster or slower than the vehicles around it.

A person that violates the speed limit in a school speed zone must be cited with a moving violation. According to section 318.18, F.S., a person that exceeds the speed limit in a school zone shall pay a fine double the amount listed in s. 318.18(3)(b), F.S.

In 2019, FHP wrote 914 citations in school zones statewide.

#### **Motorist Services:**

#### **Uniform Signals and Devices**

Section 316.0745, F.S., gives the Florida Department of Transportation ("DOT") the authority to adopt a "uniform system of traffic control devices" for use on the streets and highways in Florida. The uniform system conforms to the system adopted by the American Association of State Highway and Transportation Officials and can be revised as needed to include changes necessary to conform to a uniform national system or to meet local and state needs. DOT may call upon representatives of local authorities to assist in the preparation or revision of the uniform system of traffic control devices.

DOT is required to compile and publish a manual of uniform traffic control devices which defines the uniform system adopted and must compile and publish minimum specifications for traffic control signals and devices certified by it as conforming with the uniform system.

## **School Speed Zones**

Section 316.1895, F.S., authorizes DOT (under s. 316.0745, F.S.,) to adopt a uniform system of traffic control devices and pedestrian control devices for use on the streets and highways in Florida surrounding all public and private schools.

DOT compiles, publishes, and transmits a manual containing all specifications and requirements with respect to the system of devices to the governing body of each county and municipality in Florida. DOT and each county and municipality in Florida must install and maintain such traffic and pedestrian control devices in conformity with this system.

Upon request from the appropriate local government, DOT is required to install and maintain such traffic and pedestrian control devices on state-maintained roads for all pre-kindergarten early-intervention schools that receive federal funding through the Head Start program.<sup>1</sup>

A school zone located on a state-maintained primary or secondary road must be maintained by DOT or by a county or municipality pursuant to an agreement with DOT.

A school zone maintained by a county must be periodically inspected by the county sheriff's office or any other qualified agent to determine whether or not the school zone is being properly maintained.

## 2. EFFECT OF THE BILL:

## FHP and Motorist Services:

### Section 1

Section 316.003, F.S. would be amended to define "speed detection system" as "an automated system used to record a vehicle's speed using radar and to capture a photograph or video of a vehicle that exceeds the speed limit in force at the time of violation."

The Department recommends that consideration be given to requiring an officer to make an independent visual determination of speed in order to ensure consistency with s. 316.1906, F.S. Additionally, the Department recommends that consideration be given to authorizing videos—not photos. This will allow the reviewing officer, court, and accused driver the ability to estimate speed, and if there are multiple vehicles on the roadway, to clearly identify which vehicle was traveling faster at the time the violation occurred (this information is normally part of the officer's testimony).

## Section 2

The bill authorizes a county or municipality to install, or contract with a vendor to install, a speed detection system within 1,000 feet of a school zone to enforce speed limits in school speed zones. The bill amends s. 316.008, F.S., to authorize a county or municipality to enforce school speed zones within 1 hour before, during the entirety of, and within 1 hour after a regularly scheduled school session

<sup>&</sup>lt;sup>1</sup> <u>https://www.acf.hhs.gov/ohs/about/head-start</u>

through the use of a speed detection system for violations that are in excess of 10 miles per hour over the speed limit in force at the time of the violation.

This language can be interpreted as meaning that school zone speeds will be enforced throughout the day. Unless this is the bill's intention, clarifying language may be needed to indicate that violations will only be assessed during the during the hours the school zone speed is in effect. In addition, the speed detection system will need to be able to differentiate between active school zone speed limit enforcement times and regular speed limit enforcement times if active during these time periods. Consideration should also be given to proper programming for school holidays, teacher work days, half days, etc.

#### Section 3

The bill amends s. 316.0776, F.S., to authorize a speed detection system to be installed on a state road when it is permitted by the Department of Transportation (DOT) and in accordance with placement and installation specifications developed by DOT. The bill also provides that a speed detection system may be installed on a street or highway under the jurisdiction of a county or a municipality in accordance with placement and installation specifications established by DOT. In addition, the bill contains public notice requirements.

#### Section 4

The bill creates s. 316.1896, F.S., to allow a county or municipality to authorize a traffic infraction enforcement officer to issue traffic citations in a school zone which is evidenced by a speed detection system; require that within 30 days after a violation, notification must be sent to the registered owner of the vehicle involved; require violators to pay penalties; create hearing rights and outline hearing requirements for violators; provide for the assessment and distribution of penalties by a county or municipality; create requirements for the issuance of traffic citations; and outline the methods for challenging a school zone traffic violation citation.

#### Section 5

The bill amends s. 316.1906, F.S., to include "traffic infraction officer" in the definition of "officer" and provide that a traffic infraction enforcement officer may make an independent visual determination by reviewing photographic or electronic images, streaming video, or evidence of the speed of a vehicle as measured by the speed detection system. The bill also outlines speed detection system technical and testing requirements.

#### Section 6

The bill amends s. 318.18(3), F.S., to impose a fine of \$158 to a person cited for exceeding the speed limit in a school zone when enforced by a traffic infraction enforcement officer.

#### Section 7

The bill specifies that no points will be assessed for a school zone speed limit violation enforced by a live traffic infraction enforcement officer.

#### **Impact to the Department:**

#### FHP:

If the bill passes the system would need a video camera that is set up to provide a clear view of the vehicle and traffic approaching the speed measurement device. The video would need to capture the location where the vehicle was measured as well as the area leading up to it in order for the visual estimate to be made. The reviewing officer would need to be able to see enough of the roadway and

other traffic to estimate how fast the vehicle is traveling on the road and to ensure that the vehicle that was cited was in fact the vehicle that was speeding rather than a vehicle traveling next to it or some other vehicle.

Based on the language in this bill, municipalities and counties will be affected rather than FHP as they will utilize their own traffic infraction enforcement officers to enforce this bill. The bill lengthens the enforcement period of the school zone.

### **Motorist Services:**

If the bill passes, the Division of Motorist Services, Bureau of Records, will have to review and approve the Uniform Traffic Citation (UTC) template, which includes the notice of violation and photographic images recorded by the camera, as required by the bill. This review is to ensure forms are consistent with the statutory language and current Departmental procedures. The Department does not collect the school zone camera fines. These fines are received by the municipality, county, or school board district, which is determined at their level.

The Department's Bureau of Records will have to create one new violation code, which will be added to the UTC Citation Annual Statistical Report and the UTC Manual, Appendix C, and may see increased requests to establish Memoranda of Understanding (MOUs) for access to the Driver and Vehicle Information Database (DAVID) to identify the vehicle owner for recorded violations.

# 3. DOES THE BILL DIRECT OR ALLOW THE AGENCY/BOARD/COMMISSION/DEPARTMENT TO DEVELOP, ADOPT, OR ELIMINATE RULES, REGULATIONS, POLICIES, OR PROCEDURES? Y

If yes, explain:	· · ·	
Is the change consistent with the agency's core mission?	Y N	
Rule(s) impacted (provide references to F.A.C., etc.):		

#### 4. WHAT IS THE POSITION OF AFFECTED CITIZENS OR STAKEHOLDER GROUPS?

Proponents and summary of position:	Proponents may be municipalities-school boards, parents of school bus riders, private industry vendors to provide school bus traffic infraction detection device manufacturing, installation, support, and maintenance.
Opponents and summary of position:	There are no known opponents.

#### 5. ARE THERE ANY REPORTS OR STUDIES REQUIRED BY THIS BILL?

Y NØ

If yes, provide a description:	
Date Due:	
Bill Section Number(s):	

## 6. ARE THERE ANY NEW GUBERNATORIAL APPOINTMENTS OR CHANGES TO EXISTING BOARDS, TASK FORCES, COUNCILS, COMMISSIONS, ETC. REQUIRED BY THIS BILL? Y□ N⊠

Board:

Board Purpose:				
Who Appoints?				
Changes:		 		
Bill Section Number(s):	· · · · · · · · · · · · · · · · · · ·	 	······································	

## FISCAL ANALYSIS

#### 1. DOES THE BILL HAVE A FISCAL IMPACT TO LOCAL GOVERNMENT?

Y⊠ N⊡

Revenues:	Indeterminate		
Expenditures:	County and municipalites will incur mailing cost associated with mailing traffic violations		
Does the legislation increase local taxes or fees? If yes, explain.	NA		
If yes, does the legislation provide for a local referendum or local governing body public vote prior to implementation of the tax or fee increase?	NA		

#### 2. DOES THE BILL HAVE A FISCAL IMPACT TO STATE GOVERNMENT?

YD NØ

Revenues:	None
Expenditures:	None
Does the legislation contain a State Government appropriation?	NA
If yes, was this appropriated last year?	NA

### 3. DOES THE BILL HAVE A FISCAL IMPACT TO THE PRIVATE SECTOR?

Y N

Revenues:	None	
Expenditures:	None	
Other:	NA	

### 4. DOES THE BILL INCREASE OR DECREASE TAXES, FEES, OR FINES?

Y N

If yes, explain impact.	NA
Bill Section Number:	NA

## **TECHNOLOGY IMPACT**

### 1. DOES THE BILL IMPACT THE AGENCY'S TECHNOLOGY SYSTEMS (I.E. IT SUPPORT, LICENSING SOFTWARE, DATA STORAGE, ETC.)? Y N

If yes, describe the anticipated impact to the agency including any	This legislation would be a low impact on the Department's operational resources.
fiscal impact.	Programming is required to create a new violation code and add this code to the annual UTC Statistical Report.
	-

## **FEDERAL IMPACT**

# 1. DOES THE BILL HAVE A FEDERAL IMPACT (I.E. FEDERAL COMPLIANCE, FEDERAL FUNDING, FEDERAL AGENCY INVOLVEMENT, ETC.)?

If yes, describe the anticipated impact including any fiscal impact.

## **ADDITIONAL COMMENTS**

### **Comments:**

Under current law, the burden of liability for operating a motor vehicle above the posted speed limit is the responsibility of the operator. However, pursuant to the bill, the liability for speeding over 10 miles per hour within certain locations would result in penalties to the owner of the motor vehicle rather than the driver who committed the violation.

### Amendment:

#### Section 14, line 678

The Department requests to move the implementation date to October 1, 2022, to allow time for the Department and stakeholders to implement the technology changes.

This act shall take effect upon becoming a law October 1, 2022.

None

## LEGAL - GENERAL COUNSEL'S OFFICE REVIEW

Issues/concerns/comments: None.



## 2022 AGENCY LEGISLATIVE BILL ANALYSIS Florida Department of Education

BILL INFORMATION	
BILL NUMBER:	Senate Bill 410
BILL TITLE:	Photographic Enforcement of School Zone Speed Limits
BILL SPONSOR:	Senator A. Rodriguez
EFFECTIVE DATE:	Upon becoming a law

COMMITTEES OF REFERENCE	
1) Education	-
2) Appropriations Subcommittee on Transportation	Education
<b>2)</b> Appropriations Subcommittee on Transportation, Tourism, and Economic Development	
3) Appropriations	-
	-
4)	BILL NUM
5)	SPONSOR
	[

	SIMILAR BILLS
BILL NUMBER:	
SPONSOR:	

**CURRENT COMMITTEE** 

PREVIOUS LEGISLATION	
BILL NUMBER:	
SPONSOR:	
YEAR:	
LAST ACTION:	

IDENTICAL BILLS	
BILL NUMBER:	HB 189
SPONSOR:	Rep. Duran

Is this bill part of an agency package?

BILL ANALYSIS INFORMATION	
DATE OF ANALYSIS:	10/13/2021
LEAD AGENCY ANALYST:	Mark Eggers, Assistant Deputy Commissioner, School Business Services
ADDITIONAL ANALYST(S):	Robert Manspeaker, Director, School Transportation
LEGAL ANALYST:	Jason D. Borntreger, Assistant General Counsel
FISCAL ANALYST:	Suzanne Pridgeon, Deputy Commissioner, Finance and Operations

## POLICY ANALYSIS

## 1. EXECUTIVE SUMMARY

#### Section 1. amends s. 316.003, F.S., to:

- Define the term "speed detection system"; and
- Renumber existing subsections; add a new subsection.

#### Section 2. amends s. 316.008, F.S., to:

- Authorize counties and municipalities to use speed detection systems to enforce school zone speed limits during certain times; and
- Authorize a county or municipality to install or contract with a vendor to install speed detection systems within 1,000 feet of school zones.

#### Section 3. amends s. 316.0776, F.S., to:

- Authorize the installation of speed detection systems on state roads when permitted by the Department of Transportation (DOT), or on county or municipal roads in accordance with installation specifications developed by DOT;
- Require the county or municipality to follow signage and public notification specifications established by DOT when installing speed detection systems; and
- Require a county or municipality that has never conducted a speed detection program to conduct a public awareness campaign to announce the proposed speed detection program at least 30 days prior to commencement and to provide a commencement date.

#### Section 4. creates s. 316.1896, F.S., to:

- Establish school speed zone detection system enforcement, penalties and appeal procedures;
- Specify the collection of civil penalties and the dissemination of funds;
- Establish reporting requirements for funds collected; and
- Establish affidavit and hearing procedures.

### Section 5. amends s. 316.1906, F.S., to:

- Define a "Traffic Infraction Enforcement Officer";
- Authorize a traffic infraction enforcement officer to review electronic images and video evidence of school zone speeding violations measured by speed detection systems;
- Establish requirements for speed detection systems self-tests and independent calibration tests to ensure speed detection accuracy; and
- Establish the admissibility of speed detection system self-test and annual calibration logs for court proceedings.

### Section 6. amends s. 318.18, F.S., to:

• Establish a fine of \$158 for the violation of a school zone speed limit when enforced by a traffic infraction enforcement officer.

#### Section 7. amends s. 322.27, F.S., to:

• Establish that no points are to be imposed on a driving record for a violation of unlawful speed when enforced by a traffic infraction enforcement officer, nor shall such violation be used for setting motor vehicle insurance rates.

#### Section 8. amends s. 316.306, F.S., to:

• Renumber subsection reference from s. 316.003(109) to s. 316.003(110).

#### Section 9. amends s. 316.640, F.S., to:

- Add references to s. 316.1895 and s. 316.1896.
- Section 10. amends s. 316.650, F.S., to:
  - Add references to s. 316.1896.
- Section 11. amends s. 318.14, F.S., to:

#### • Add a reference to s. 316.1896.

#### Section 12. amends s. 318.21, F.S., to:

- Renumber subsection reference s. 318.18(f) to s. 318.18(g);
- Renumber subsection reference s. 318.18(3)(e) to s. 318.18(3)(f).

#### Section 13. amends s. 655.960, F.S., to:

• Renumber reference s. 316.003(87)(a) or (b) to s. 316.003(88)(a) or (b).

Section 14. Establishes an effective date.

### 2. SUBSTANTIVE BILL ANALYSIS

#### 1. PRESENT SITUATION:

Currently, law enforcement officers must witness traffic infractions of motorists violating school zone speed limits to issue citations.

#### 2. EFFECT OF THE BILL:

The bill would provide municipalities and counties with the authority to install automated speed detection systems in school zones to collect video and photographic evidence of speeding violations for use by traffic infraction enforcement officers to issue citations via U.S. mail to the registered owners of the vehicles involved in such violations.

## 3. DOES THE LEGISLATION DIRECT OR ALLOW THE AGENCY/BOARD/COMMISSION/DEPARTMENT TO DEVELOP, ADOPT, OR ELIMINATE RULES, REGULATIONS, POLICIES, OR PROCEDURES? Y□ N⊠

If yes, explain:	
Is the change consistent with the agency's core mission?	Y□N□
Rule(s) impacted (provide references to F.A.C., etc.):	

#### 4. WHAT IS THE POSITION OF AFFECTED CITIZENS OR STAKEHOLDER GROUPS?

Proponents and summary of position:	Unknown.
Opponents and summary of position:	Unknown.

#### 5. ARE THERE ANY REPORTS OR STUDIES REQUIRED BY THIS BILL?

YD NØ

If yes, provide a description:	
Date Due:	
Bill Section Number(s):	

## 6. ARE THERE ANY NEW GUBERNATORIAL APPOINTMENTS OR CHANGES TO EXISTING BOARDS, TASK FORCES, COUNCILS, COMMISSIONS, ETC. REQUIRED BY THIS BILL? Y□ N⊠

Board:	
Board Purpose:	
Who Appoints:	
Changes:	
Bill Section Number(s):	

## **FISCAL ANALYSIS**

#### 1. FISCAL IMPACT TO LOCAL GOVERNMENT

Y⊠ N□

Revenues:	The county or municipality retains \$84 for each citation, and \$6 for each citation is paid to the local school district.
Expenditures:	Overall, local government costs associated with using speed detection equipment in school zones would vary depending on the unique needs and circumstances in each county or municipality. Costs would be influenced by numerous factors, such as equipment choices, operational and administrative decisions made by the county or municipality and contractual agreements with vendors.
Does the legislation increase local taxes or fees? If yes, explain.	No.
If yes, does the legislation provide for a local referendum or local governing body public vote prior to implementation of the tax or fee increase?	

## 2. FISCAL IMPACT TO STATE GOVERNMENT

Revenues:The Florida Department of Revenue will receive \$60 for each citation to be<br/>deposited into the General Revenue Fund, and \$4 for each citation will be<br/>deposited into the Department of Law Enforcement Criminal Justice Standards<br/>and Training Trust Fund.Expenditures:None.Does the legislation contain<br/>a State Government<br/>appropriation?No.If yes, was this<br/>appropriated last year?

## 3. FISCAL IMPACT TO THE PRIVATE SECTOR

Y⊠N□

Y⊠ N□

Revenues:	This act will generate an indeterminable amount of revenue for private companies that manufacture and install speed detection systems.
Expenditures:	Motorists that violate school zone speed limits will incur civil penalties in the amount of \$158 per violation.
Other:	

### 4. DOES THE BILL INCREASE OR DECREASE TAXES, FEES, OR FINES?

Y⊠N□

If yes, explain impact.	This bill establishes a fine of \$158 per violation.
Bill Section Number:	Section 6, line 472.

## **TECHNOLOGY IMPACT**

## 1. DOES THE BILL IMPACT THE AGENCY'S TECHNOLOGY SYSTEMS (I.E. IT SUPPORT, LICENSING SOFTWARE, DATA STORAGE, ETC.)? Y□ N⊠

If yes, describe the anticipated impact to the agency including any fiscal impact.

## FEDERAL IMPACT

## 1. DOES THE BILL HAVE A FEDERAL IMPACT (I.E. FEDERAL COMPLIANCE, FEDERAL FUNDING, FEDERAL AGENCY INVOLVEMENT, ETC.)? Y□ N⊠

If yes, describe the anticipated impact including any fiscal impact.

## **ADDITIONAL COMMENTS**

## **LEGAL - GENERAL COUNSEL'S OFFICE REVIEW**

Issues/concerns/comments:	No additional comments.

/s/ Jason D. Borntreger Legal Analyst Signature

10/25/21 Date

#### **APPROVALS**

Mark Eggers
Lead Program Policy Analyst

<u>10/15/2021</u> Date

10/22/2021

Date

850-245-0351 Phone Number

Suzanne Pridgeon Chancellor/Director/Direct Report

Suzanne Pridgeon Fiscal Analyst

Alexis Calatayud Governmental Relations 10/22/2021 Date

11/4/2021 Date



## 2022 AGENCY LEGISLATIVE BILL ANALYSIS DEPARTMENT OF REVENUE



BILL INFORMATION	
BILL NUMBER:	SB 410
BILL TITLE:	Photographic Enforcement of School Zone Speed Limits
BILL SPONSOR:	Senator Rodriguez
EFFECTIVE DATE:	Upon becoming a law

## **COMMITTEES OF REFERENCE**

- 1) Education
- 2) Appropriations Subcommittee on Transportation, Tourism, and Economic Development
- 3) Appropriations
- 4)
- 5)

## **CURRENT COMMITTEE**

Education

	SIMILAR BILLS
BILL NUMBER:	
SPONSOR:	

IDENTICAL BILLS	
BILL NUMBER:	HB 189
SPONSOR:	Representative Duran

## PREVIOUS LEGISLATION

YEAR/BILL NUMBER/SPONSOR/LAST ACTION: 2021/ HB 357/ Representative Duran/ Died in Tourism, Infrastructure & Energy Subcommittee 2021/ SB 1474/ Senator Rodriguez/ Died in Transportation

	BILL ANALYSIS INFORMATION
DATE OF ANALYSIS:	10/19/2021
AGENCY CONTACT:	Office of Legislative and Cabinet Services (850) 617-8324

## POLICY ANALYSIS

## 1. ANALYSIS OF EACH SECTION THAT AFFECTS THE DEPARTMENT OF REVENUE.

Sections 1. through 3. (pp. 3-6): These sections do not affect the Department

Section 4. School speed zones; speed detection system enforcement; penalties; appeal procedure (pp. 6-14):

### **PRESENT SITUATION**

Currently, the state of Florida does not use speed detection systems to identify motorists that exceed speed limits in school zones.

## EFFECT OF THE BILL

Creates section 316.1896, F.S., to provide for the distribution of penalties paid by motorists that violated speed limit provisions in school zones through the use of speed detection systems. The penalties collected by counties and municipalities shall be distributed:

- \$60 is to be distributed to the Department to be deposited in the General Revenue Fund.
- \$4 is to be distributed to the Department for deposit into the Department of Law Enforcement Criminal Justice Standards and Training Trust Fund.
- \$4 is to be distributed to the Department to be deposited into the General Revenue Fund for the benefit of the Coach Aaron Feis Guardian Program.
- \$6 is to be distributed to the public school district where the violation occurred and,
- \$84 is to be retained by the county or municipality to administer the speed detection systems and other public safety initiatives.

Section 5. (pp. 14-16): This section does not affect the Department.

Section 6. Amount of penalties. (pp. 16-17):

#### PRESENT SITUATION

Currently, the state of Florida does not use speed detection systems to identify motorists that exceed speed limits in school zones.

### EFFECT OF THE BILL

Creates a fine of \$158.00 for exceeding the speed limit in a school zone as determined by a speed detection system.

Sections 7. through 11. (pp. 17-22): These sections do not affect the Department

Section 12. Disposition of civil penalties by county courts. (pp. 22-23):

### EFFECT OF THE BILL

Renumbers fines assessed under 318.18(3)(e) and (f) that are remitted to the Department.

Section 13. (p. 24): This section does not affect the Department.

Section 14. (p. 24): Provides the act shall be effective upon becoming law.

# 2. DOES THE DEPARTMENT EXPECT TO DEVELOP, ADOPT, MODIFY OR ELIMINATE ANY RULES, REGULATIONS, POLICIES, OR PROCEDURES?

If yes, explain:	The new fine will need to be added to Revenue's operating system and a new line added on the clerks' web site.
Rule(s) impacted (provide references to F.A.C., etc.):	

## 3. WHAT IS THE POSITION OF AFFECTED CITIZENS OR STAKEHOLDER GROUPS? N/A

## 4. DOES THE BILL REQUIRE THE DEPARTMENT TO SUBMIT, MODIFY OR DELETE ANY REPORTS, STUDIES OR PLANS? □ YES ⊠ NO

If yes, provide a description:	
Date Due:	
Bill Section Number(s):	

## 5. ARE THERE ANY GUBERNATORIAL APPOINTMENTS OR CHANGES TO EXISTING BOARDS, TASK FORCES, COUNCILS, COMMISSIONS, ETC. REQUIRED BY THIS BILL?

Board:	
Board Purpose:	
Who Appoints:	
Changes:	
Bill Section Number(s):	

## **FISCAL ANALYSIS**

6. DOES THE BILL HAVE A FISCAL IMPACT TO LOCAL GOVERNMENT? The Department of Revenue does not conduct this analysis. The Revenue Estimating Conference will determine the revenue impact, if any, to local governments.

### 7. DOES THE BILL HAVE A FISCAL IMPACT TO STATE GOVERNMENT?

Revenues:	The Department of Revenue does not conduct this analysis. The Revenue Estimating Conference will determine the revenue impact, if any, to state government.
Expenditures: (Department of Revenue expenditures and operational impacts)	□ NO IMPACT ⊠ LESS THAN \$25,000 □ MORE THAN \$25,000 □ UNABLE TO DETERMINE □ OPERATIONAL IMPACT ONLY
Does the legislation contain an appropriation to the Department?	□ YES ⊠ NO

- 8. DOES THE BILL HAVE A FISCAL IMPACT TO THE PRIVATE SECTOR? The Department of Revenue does not conduct this analysis.
- 9. DOES THE BILL INCREASE OR DECREASE TAXES, FEES OR FINES? The Department of Revenue does not conduct this analysis. The Revenue Estimating Conference will determine the revenue impact on state and local government, if any.

## **TECHNOLOGY IMPACT**

If any, see attached Fiscal Impact Analysis.

## FEDERAL IMPACT

If any, see Additional Comments section below.

## ADDITIONAL COMMENTS

- **10. STATUTE(S) AFFECTED:** Sections 316.003, 316.008, 316.0776, 316.1896, 316.1906, 316.306, 316.640, 316.650, 318.14, 318.18, 318.21, 322.27, 655.960, F.S.
- **11. HAS BILL LANGUAGE BEEN ANALYZED EARLIER THIS SESSION?** 
  U YES 
  NO If no, go to #12. If yes:
  - A. Identify bill number or source.
  - B. Were issues/problems identified? 
    VES 
    NO
    - a. If yes, have they been resolved? 

      YES 
      NO If no, briefly explain.
  - C. Are new issues/problems created?  $\Box$  YES  $\Box$  NO If yes, briefly identify.

# 12. DOES THE BILL PRESENT DIFFICULTY IN IMPLEMENTATION, ADMINISTRATION OR ENFORCEMENT? YES NO

#### If yes, describe administrative problems, technical errors, or other difficulties:

#### **13. OTHER:**

The new fine will need to be added to Revenue's operating system and a new line added on the clerks' web site.

It would affect CRRS and either require a new remittance system or possibly utilize the existing Red Light Camera system – most likely a new system. This bill would be implemented similarly to the Red Light Camera bill back in 2010. This would also affect the Clerk (CCRRS) as well and require new lines because if someone doesn't pay the ticket when issued and timely, it is turned over to the Clerk's office for collection.

For s. 316.1896(5)(d) \$6 to local school district, it is unclear if this amount is to be retained at the local level and transferred to the school district or is to be distributed to the Department and then transferred to the school district. It may be helpful for administration purposes if these funds were to be retained at the local level then transferred to the school district.



The Florida Senate

## **Committee Agenda Request**

То:	Senator George B. Gainer, Chair Appropriations Subcommittee on Transportation, Tourism, and Economic Development
Subject:	Committee Agenda Request
Date:	November 30, 2021

I respectfully request that **Senate Bill #410**, relating to Photographic Enforcement of School Zone Speed Limits, be placed on the:

 $\boxtimes$ 

committee agenda at your earliest possible convenience.



next committee agenda.

Senator Ana Maria Rodriguez Florida Senate, District 39

			The Florida Se	enate	
Janu	ary 26 2022	APP	EARANCE	410	
App Sub Ti	Meeting Date ransportation, Tourism, Economic Dev	Deliver both copies of this form to Bill Number or Topic Senate professional staff conducting the meeting			Bill Number or Topic
Name	Committee Jennifer Cook Pritt			Phone	Amendment Barcode (if applicable) - <b>219-3631</b>
Addres	s 2636 Mitcham Drive	9		Email jprit	t@fpca.com
	Tallahassee	FL State	32308 Zip		
	Speaking: Speaking For		·	Waive Speaking:	In Support Against
	n appearing without npensation or sponsorship.		am a registered lobbyist epresenting: Police Chiefs As	<i>.</i>	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 JointRules, pdf (fisenate.gov)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

The Florida Senate					
I-26-2022 Meeting Date Arp Sub Trans Twr ED Committee	<b>APPEARANCE RECORD</b> Deliver both copies of this form to Senate professional staff conducting the meeting	SB410 Bill Number or Topic Amendment Barcode (if applicable)			
Name Bedy AFonso	Phone 813-	748-1513			
Address <u>174 B S7A7E S7 E</u> Street OLdsmar FL City State	34627	- C Florina bingde. org			
<b>Speaking:</b> For Against	Information <b>OR</b> Waive Speaking:	🕻 In Support 🔲 Ágainst			
I am appearing without compensation or sponsorship.	PLEASE CHECK ONE OF THE FOLLOWING:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:			

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules, of (flsenate.gov)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

1/26/22	The Florida Senate	Photo. Enforcement
Meeting Date	Deliver both copies of this form to Senate professional staff conducting the meeting	Bill Number or Topic
Name ("Breeta") Brita	LINCOIN Phone	Amendment Barcode (if applicable)
Address Street Address Street Street State	<u>Central Phiny</u> Email <u>32809</u> Zip	legislation @ Florder Fith. Org
<b>Speaking:</b> For Against	Information <b>OR</b> Waive Speak	<b>sing:</b> In Support 🗌 Against
	PLEASE CHECK ONE OF THE FOLLOWI	NG:
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:
	Florida PTA (P.	arent Teachers Assoc.).

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. of (flsenate.gov)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

Meeting Date	The Florida Senate <b>PEARANCE RECORD</b> Deliver both copies of this form to te professional staff conducting the meeting	SB 410 Bill Number or Topic
Name Melissa Nandall	Phone94	Amendment Barcode (if applicable) 1-5245-3359
Address Lettle 3rd Lewac Street Brudenten ty State	<u>ER.</u> <u>34203</u> <sub>Zip</sub>	Ussa Melissa Wandall · Com
Speaking: 🗗 For 🗌 Against 🗌 Info	ormation <b>OR Waive Speaking</b> :	In Support 🔲 Against
PLEAS	E CHECK ONE OF THE FOLLOWING:	
	l am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf (flsenate.gov)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

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# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By:	The Professio	nal Staff of the A		ns Subcommittee of elopment	n Transportation, Tourism, and Economic	
BILL:	CS/SB 438					
INTRODUCER: Military and Veterans Affairs, Space, and Domestic Security Committee and Senator Burgess					e Security Committee and Senator	
SUBJECT:	SUBJECT: United States Space Force					
DATE:	January 25	б, 2022 г	REVISED:			
ANAL	YST	STAFF DI	RECTOR	REFERENCE	ACTION	
l. Lloyd		Caldwell		MS	Fav/CS	
2. Wells		Hrdlicka		ATD	<b>Recommend: Favorable</b>	
3.				AP		

## Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

## I. Summary:

CS/SB 438 updates definitions and references in the Florida Statutes to include the United States Space Force, the newest branch of the Armed Forces of the United States. Specifically, the bill adds the United States Space Force to several places in statute where exhaustive lists of armed forces branches already exist.

The United States Space Force was created to conduct global space operations for the United States' joint and coalition forces. There are two United States Space Force facilities in Florida operating under Space Launch Delta 45, a Space Force operational unit.

The bill has no fiscal impact. The bill is effective July 1, 2022, except as otherwise provided.

## II. Present Situation:

The United States Armed Forces includes six components: Army, Marine Corps, Navy, Air Force, Space Force, and Coast Guard and the reserve components of the Army and Air National Guards. The United States Space Force was established as an independent branch of the uniformed services on December 20, 2019, the first new Armed Force since the United States Air Force was authorized in 1947.<sup>1</sup> Historically, the United States Air Force was the armed

<sup>&</sup>lt;sup>1</sup> Secretary of Defense, *Memorandum for Chief Management Officer of the Department of Defense – Establishment of the United States Space Force*, (December 20, 2019) available at <u>https://media.defense.gov/2019/Dec/20/200228281/-1/-</u>

forces branch responsible for military space operations.<sup>2</sup> In 1982, the Air Force established the Air Force Space Command with space operations as its primary mission.<sup>3</sup> The National Defense Authorization Act for Fiscal Year 2020 redesignated Air Force Space Command as the United States Space Force.<sup>4</sup> This new branch is organized under the Department of the Air Force in a manner similar to how the Marines are organized under the Department of the Navy.<sup>5</sup>

Space Force is responsible for organizing, training, and equipping the members of Space Force to conduct global space operations that enhance the operational capacities of the joint and coalition forces of the United States armed forces.<sup>6</sup>

The Space Force is created under Title X of the United States Code, Armed Forces and includes the Regular Space Force, persons appointed or enlisted in or conscripted into the Space Force, and all Space Force units and other Space Force organizations which support combat, training, administrative, and logistical elements.<sup>7</sup> The functions of the Space Force are specifically identified in federal law to be organized, trained, and equipped to:

- Provide freedom of operation for the United States in, from, and to space;
- Conduct space operations; and
- Protect the interests of the United States in space.<sup>8</sup>

The Space Force is headed by the Chief of Space Operations, who reports to the Secretary of the Air Force.<sup>9</sup>

Currently, there are two Space Force facilities in Florida: Cape Canaveral Space Force Station and Patrick Space Force Base.<sup>10</sup> Both facilities operate under Space Launch Delta 45, a Space Force operational unit responsible for operating the Eastern Range.<sup>11</sup> A "range" is an area in and over which rockets are fired for testing and tracking.<sup>12</sup> The Eastern Range extends more than 10,000 miles from the Florida mainland through the South Atlantic and into the Indian Ocean.

<sup>12</sup> National Aeronautics and Space Administration, *What is the "Range?"*, available at <u>https://www.nasa.gov/centers/kennedy/home/eastern\_range.html</u> (last visited January 21, 2022).

<sup>&</sup>lt;u>1/1/ESTABLISHMENT-OF-THE-UNITED-STATES-SPACE-FORCE.PDF</u> (last visited January 21, 2022). Pub. Law 116-92, div, A, title IX, s. 952(d), 133 Stat. 1562.

<sup>&</sup>lt;sup>2</sup> David N. Spires, *Beyond Horizons, A Half Century of Air Force Space Leadership* (Air Force Space Command, 1998), 1-2, available at <u>https://media.defense.gov/2011/Jan/25/2001330110/-1/-1/0/AFD-110125-038.pdf</u> (last visited January 21, 2022).

<sup>&</sup>lt;sup>3</sup> Air Force Space Command (Archived), *Air Force Space Command History*, available at <u>https://www.afspc.af.mil/About-Us/AFSPC-History/</u> (last visited on January 21, 2022).

<sup>&</sup>lt;sup>4</sup> Pub. Law 116-92, 133 Stat. 1561.

<sup>&</sup>lt;sup>5</sup> Pub. Law 116-92, 133 Stat. 1562. United States Space Force, *About the United States Space Force*, available at <u>https://www.spaceforce.mil/About-Us/About-Space-Force/</u> (last visited January 21, 2022).

<sup>&</sup>lt;sup>6</sup> United States Space Force, *United States Space Force Mission*, https://www.spaceforce.mil/About-Us/About-Space-Force/Mission/ (last visited on Jan. 13, 2022).

<sup>&</sup>lt;sup>7</sup> 10 U.S.C. 9081(b).

<sup>&</sup>lt;sup>8</sup> 10 U.S.C. 9081(c).

<sup>&</sup>lt;sup>9</sup> 10 U.S.C. 9082. United States Space Force, *Chief of Space Operations*, available at <u>https://www.spaceforce.mil/About-Us/About-Space-Force/Office-of-the-Chief-of-Space-Operations/</u> (last visited January 21, 2022).

<sup>&</sup>lt;sup>10</sup> Joe Wallace, *Space Force Bases*, available at <u>https://militarybase.net/space-force-bases/</u> (last visited on January 21, 2022).

<sup>&</sup>lt;sup>11</sup> Space Launch Delta 45, *Space Launch Delta 45 Mission*, available at <u>https://www.patrick.spaceforce.mil/About-Us/</u> (last visited on January 21, 2022).

Space Launch Delta 45 launches space vehicles for the Department of Defense, NASA, and commercial customers both domestic and international.<sup>13</sup>

A number of Florida statutes specifically reference each recognized branch of the armed services when necessary to implement the purpose of the statute.

## III. Effect of Proposed Changes:

The bill updates various sections of the Florida Statutes to reflect the creation and operations of Space Force as a separate branch of the armed forces.

## **Definition of "Uniformed Services" – Sections 1 and 3.**

The definition of "uniformed services" in ss. 61.703, F.S., and 97.021, F.S., is amended to incorporate the newly created Space Force. Part IV of ch. 61, F.S., is related to the Uniform Deployed Parents Custody and Visitation Act. Adding the Space Force to the definition of uniformed services in this part includes such servicemembers in the act. The change in s. 97.021, F.S., applies to the entire elections code, and thus includes members of the Space Force in provisions related to voters in the uniformed services such as overseas/vote-by-mail statutes.<sup>14</sup>

# Incorporation in Statutes that Specifically Identify Individual Armed Forces – Sections 2, 4, 6, 8, 9, 11, 13, 14, 15, 16, 17, 18, 19, 20, 21, 22, and 23.

The bill amends the following sections to add the Space Force:

- Section 92.51(1), F.S., related to oaths or acknowledgments administered by a commissioned officer of the United States Armed Forces, to include Space Force in the list of branches of the armed forces that can witness or administer oaths, affidavits, or acknowledgements.
- Section 115.01, F.S., related to a leave of absence for military service, to include the Air Force, Marine Corps, and Space Force in the list of branches of the armed forces mentioned in the section; ch. 115, F.S., allows county or state officials or employees to take a leave of absence to serve when called into active service for a foreign war.
- Section 210.04(4)(a), F.S., related to an exemption to taxes for cigarettes sold on a post exchange, ship store, or base exchange, to include Space Force in the list of branches of the armed forces where such exemption applies.
- Section 250.43(2), F.S., related the penalty for wearing the uniform of the armed forces when not an officer or enlisted person in the armed forces, to include Space Force and the uniform of Space Force in the list of branches and uniforms of the armed forces covered by the prohibition.
- Section 250.52, F.S., pertaining to the penalty for the unlawful solicitation or persuasion of a citizen of the United States not to enlist in the armed forces, to include Space Force in the list of branches of the armed forces covered by the statute.
- Section 296.02(7), F.S., related to the Veterans' Domiciliary Home of Florida Act, to include Space Force in the definition of "peacetime service" as used in the act; veterans of the Space

<sup>&</sup>lt;sup>13</sup> United States Space Force, *Space Launch Delta 45 Operations*, <u>https://www.patrick.spaceforce.mil/Units/Space-Launch-Delta-45-Operations/</u> (last visited on January 21, 2022).

<sup>&</sup>lt;sup>14</sup> See ss. 97.053, 101.62, 101.6921, and 101.6923, F.S.

Force will be eligible for admission to the Robert H. Jenkins Jr. Veterans' Domiciliary Home in Lake City.

- Section 461.002(3), F.S., related to exceptions to the regulations of podiatric medicine, to include graduate podiatric physicians of Space Force.
- Section 466.002(3), F.S., related to persons exempt from the regulations of dentists, dental hygienists, and dental laboratories, to include graduate dentists or dental surgeons of Space Force.
- Section 496.415(6), F.S., related to prohibited acts regarding persons or organizations soliciting funds, to prohibit a person from falsely stating that he or she is a member of the Space Force.
- Section 540.08(3), F.S., related to unauthorized publication of name or likeness for commercial or advertising purpose, to prohibit a person from using the name, portrait, photo, or other likeness of a member of the Space Force without the member's consent.
- Section 695.031(1), F.S., related to affidavits and acknowledgments by members of the armed forces and their spouses during real estate conveyances, to include the Air Force and Space Force in the list of branches of the armed forces whose members may acknowledge any instrument before another commissioned officer.
- Section 718.113(4), F.S., related to the regulation of condominium maintenance and display of flags, to allow display of a Space Force flag by a unit owner, regardless of any declaration rules or requirements for flags or decorations.
- Section 720.304(2)(a), F.S., related to homeowners' associations regulation of flag displays by homeowners, to allow display of a Space Force flag by a homeowner, regardless of any association covenants, restrictions, bylaws, rules, or requirements for flags or decorations.
- Section 790.25(3)(a), F.S., related to to lawful weapons and firearms possession and use, to include Space Force in the list of branches of the armed forces whose members are not subject to certain open carry or concealed weapons laws when training or on duty.
- Section 817.312(1)(a), F.S., related to the unlawful use of uniforms, medals, or insignias, to prohibit a person from misrepresenting himself or herself as a member or veteran of the United States Space Force.
- Section 1000.36, F.S., to include Space Force in the Interstate Compact on Educational Opportunity for Military Children, contingent upon SB 430 or similar legislation extending the repeal date of the Interstate Compact on Educational Opportunity for Military Children taking effect.
- Section 1003.051(1)(b), F.S., related to the Purple Star Campus program, to include dependents of members of the Space Force in the definition of military student.

## Military Installation Names – Section 5 and 12.

Sections 163.3175 and 331.304, F.S., are amended to recognize the new names of Patrick Space Force Base, previously known as Patrick Air Force Base, and Cape Canaveral Space Force Station, previously known as Cape Canaveral Air Force Station. These installations were redesignated as Space Launch Delta 45 on May 11, 2021.<sup>15</sup>

<sup>&</sup>lt;sup>15</sup> Patrick Space Force Base, Patrick Space Force, *Space Launch Delta 45 History*, <u>https://www.patrick.spaceforce.mil/history/</u> (last visited November 17, 2021).

Section 163.3175, F.S., relates to compatibility of development with military installations. Section 331.304(1), F.S., defines the state's spaceport territories; Space Florida operates within and around such areas in its activities to promote and foster the space industry in the state.

Additionally spaceports are the subject of several Florida Statutes, such as establishing a temporary protection zone near a spaceport territory during a space launch under s. 327.462, F.S.; exempting industrial machinery and equipment for use by a new business conducting spaceport activities in a spaceport territory under s. 212.08, F.S.; and being including in transportation planning for spaceport infrastructure and related transportation projects under ch. 339, F.S.

## Definition of "Armed Forces" and "United States Armed Forces" – Sections 7 and 10.

The bill amends the definitions of "armed forces" and "United States Armed Forces" under ss. 250.01 and 295.061, F.S., respectively, to incorporate the newly established Space Force as one of the United States Armed Forces.

Section 295.061, F.S., relates to the death benefits of active duty servicemembers and the bill includes members of the Space Force under these provisions.

The definition of armed forces under s. 250.01(4), F.S., is referenced in multiple other Florida Statutes. For example, members of the Space Force would be covered under the Florida Uniformed Servicemembers Protection Act in Part IV, ch. 250, F.S.

# *Reenactments Related to the Term "Servicemember" – Sections 24, 25, 26, 27, 28, 29, 30, 31, 32, 33, and 34.*

Additionally, by amending the definition of "armed forces" in s. 250.01(4), F.S., the term "servicemember" defined in s. 250.01(19), F.S., will cover members of the Space Force. The term is used in multiple Florida Statutes, thereby extending the servicemembers of the Space Force to be included in these statutes. These include s. 83.683, F.S., related to rental applications by servicemembers; s. 320.07, F.S., related to provisions allow renewal of motor vehicle or mobile home registrations that expire while the servicemember is on active duty; and enhanced penalties under the Florida Unfair and Deceptive Trade Practices Act under s. 501.2077, F.S., for violations involving victims that are service members.

To incorporate the change, the following sections of law where the term "servicemember" as defined in s. 250.01, F.S., is specifically referenced are reenacted:

	Statutes Re-Enacted to Incorporate Space Force Inclusion					
Bill Section	Florida Statute	Short Title				
2 m Stellon	Section					
24	373.324	License Renewal (Active Well Contractors)				
25	409.1664	Adoption benefits for qualifying adoptive employees of				
25	409.1004	state agencies, veterans, and servicemembers				
26	520.14	Termination of retail installment contract for leasing a				
20	520.14	motor vehicle by a servicemember				

27	627.7283	Cancellation; return of unearned premium		
28	689.27	Termination by servicemember of agreement to purchase		
20	007.27	real property		
29	790.015	Nonresidents who are United States citizens and hold a		
29	790.013	concealed weapons license in another state; reciprocity		
30	790.06	License to carry concealed weapon or firearm		
31	790.062	Members and veterans of United States Armed Forces;		
51	790.062	exceptions from licensure procedures		
32	790.065	Sale and delivery of firearms		
33	700.0655	Purchase and delivery of firearms; mandatory waiting		
33	790.0655	period; exceptions, penalties		
24	049.21	Condition of probation, community control; military		
34	948.21	service members and veterans		

## Section 35 – Effective Date

The effective date of the bill is July 1, 2022, except as otherwise provided.

Section 22, amending s. 1000.36, F.S., to include Space Force in the Interstate Compact on Educational Opportunity for Military Children, is effective contingent upon SB 430 or similar legislation extending the repeal date of the Interstate Compact on Educational Opportunity for Military Children taking effect.

## IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

## V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

Adding reference to the United States Space Force in the various statutes has no fiscal impact because the branch and its servicemembers were previously covered under the statutes under the Air Force. The Air Force Space Command was redesignated as the United States Space Force.

## VI. Technical Deficiencies:

None.

## VII. Related Issues:

None.

### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 61.703, 92.51, 97.021, 115.01, 163.3175, 210.04, 250.01, 250.43, 250.52, 295.061, 296.02, 331.304, 373.324, 409.1664, 461.002, 466.002, 496.415, 520.14, 540.08, 627.7283, 689.27, 695.031, 718.113, 720.304, 790.015, 790.06, 790.062, 790.065, 790.0655, 790.25, 817.312, 948.21, 1000.36, and 1003.051.

## IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

# CS by Military and Veterans Affairs, Space, and Domestic Security on January 11, 2022:

The CS incorporates nine additional similarly situated statutory provisions relating to the Space Force which had not been included in the original bill. Those nine sections are identified and described below:

Florida Statute Section	Short Description	
s. 92.51, F.S.	Adds Space Force to list of other Armed Forces.	
s. 250.52, F.S.	Adds Space Force to list of other Armed Forces.	
s. 331.304, F.S.	Amends names of certain Armed Forces bases to Space	
	Force bases.	

s. 461.002, F.S.	Adds Space Force to list of other Armed Forces.	
s. 466.002, F.S.	Adds Space Force to list of other Armed Forces.	
s. 496.415, F.S.	Adds Space Force to list of other Armed Forces.	
s. 817.312, F.S.	Adds Space Force to list of other Armed Forces.	
s. 1000.36, F.S.	Amends definition of "uniformed services" to include the	
	Space Force.	
s. 1003.51, F.S.	Adds Space Force to the definition of a military student.	

## B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2022

CS for SB 438

**By** the Committee on Military and Veterans Affairs, Space, and Domestic Security; and Senator Burgess

A bill to be entitled

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2 An act relating to the United States Space Force; amending s. 61.703, F.S.; revising the definition of the term "uniformed service" to include the United States Space Force; amending s. 92.51, F.S.; revising the Armed Forces officers authorized to take or administer specified oaths, affidavits, or acknowledgements to include United States Space Force 8 ç officers; amending s. 97.021, F.S.; revising the 10 definition of the term "uniformed services" to include 11 the United States Space Force; amending s. 115.01, 12 F.S.; revising the military service branches for which 13 any county or state official who is called to active 14 service may receive a leave of absence; amending s. 15 163.3175, F.S.; updating military base names; amending 16 s. 210.04, F.S.; adding post exchanges operated by the 17 United States Space Force to those that are exempt 18 from paying tax on cigarettes sold; amending s. 19 250.01, F.S.; revising the definition of the term 20 "armed forces" to include the United States Space 21 Force; amending s. 250.43, F.S.; revising the armed 22 forces uniforms that are protected from imitation to 23 include uniforms of the United States Space Force; 24 amending s. 250.52, F.S.; prohibiting persons from 25 soliciting or persuading another not to enlist with 26 the United States Space Force when the country is at 27 war or there are indications of a pending war; 28 amending s. 295.061, F.S.; revising the definition of 29 the term "United States Armed Forces" to include the

#### Page 1 of 54

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1	583-01958-22 2022438c1
30	United States Space Force; amending s. 296.02, F.S.;
31	revising the definition of the term "peacetime
32	service" to include service in the United States Space
33	Force; amending s. 331.304, F.S.; revising the names
34	of specified former Air Force bases to reflect they
35	are Space Force bases; amending s. 461.002, F.S.;
36	providing an exception to graduate podiatric
37	physicians practicing in the United States Space
38	Force; amending s. 466.002, F.S.; providing an
39	exemption to graduate dentists or dental surgeons
40	practicing in the United States Space Force; amending
41	s. 496.415, F.S.; prohibiting a person from
42	representing or claiming to be a member of the United
43	States Space Force in connection with any solicitation
44	or charitable or sponsor sales promotion; amending s.
45	540.08, F.S.; revising the definition of the term
46	"member of the armed forces" to include members of the
47	United States Space Force; amending s. 695.031, F.S.;
48	including members of the United States Space Force and
49	the United States Air Force as servicemembers who may
50	acknowledge certain instruments; amending s. 718.113,
51	F.S.; including the official flag that represents the
52	United States Space Force as a flag that may be
53	displayed by a condominium owner; amending s. 720.304,
54	F.S.; including the official flag that represents the
55	United States Space Force as a flag that may be
56	displayed by a homeowner; amending s. 790.25, F.S.;
57	authorizing members of the United States Space Force
58	to own, possess, and lawfully use firearms and other
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	Page 2 of 54

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	583-01958-22 2022438c1		583-01958-22 2022438c1
59	weapons, ammunition, and supplies when on duty, when	88	Section 2. Subsection (1) of section 92.51, Florida
50	training or preparing themselves for military duty, or	89	Statutes, is amended to read:
51	while subject to recall or mobilization; amending s.	90	92.51 Oaths, affidavits, and acknowledgments; taken or
52	817.312, F.S.; prohibiting a person from unlawfully	91	administered by commissioned officer of United States Armed
53	using the uniforms, medals, or insignia of the United	92	Forces
54	States Space Force; amending s. 1000.36, F.S.;	93	(1) Oaths, affidavits, and acknowledgments required or
55	revising the definition of the term "uniformed	94	authorized by the laws of this state may be taken or
56	services" to include the United States Space Force;	95	administered within or without the United States by or before
57	amending s. 1003.051, F.S.; revising the definition of	96	any commissioned officer in active service of the Armed Forces
58	the term "military student" to include a student who	97	of the United States with the rank of second lieutenant or
59	is a dependent of a current or former member of the	98	higher in the Army, Air Force, Space Force, or Marine Corps or
70	United States Space Force; reenacting ss. 373.324(7),	99	ensign or higher in the Navy or Coast Guard when the person
71	409.1664(1)(c), 520.14(1), 627.7283(5), 689.27(1)(d),	100	required or authorized to make and execute the oath, affidavit,
72	790.015(5), 790.06(4) and (11)(b), 790.062(1),	101	or acknowledgment is a member of the Armed Forces of the United
73	790.065(13), 790.0655(2)(d), and 948.21(1), (2), and	102	States, the spouse of such member or a person whose duties
74	(3), F.S., which reference the definition of the term	103	require the person's presence with the Armed Forces of the
75	"servicemember," to incorporate the amendment made to	104	United States.
76	s. 250.01, F.S., in references thereto; providing	105	Section 3. Subsection (42) of section 97.021, Florida
77	effective dates.	106	Statutes, is amended to read:
78		107	97.021 DefinitionsFor the purposes of this code, except
79	Be It Enacted by the Legislature of the State of Florida:	108	where the context clearly indicates otherwise, the term:
30		109	(42) "Uniformed services" means the Army, Navy, Air Force,
31	Section 1. Paragraph (a) of subsection (20) of section	110	Marine Corps, Space Force, and Coast Guard, the commissioned
32	61.703, Florida Statutes, is amended to read:	111	corps of the Public Health Service, and the commissioned corps
33	61.703 Definitions.—As used in this part:	112	of the National Oceanic and Atmospheric Administration.
34	(20) "Uniformed service" means any of the following:	113	Section 4. Section 115.01, Florida Statutes, is amended to
35	(a) Active and reserve components of the Army, Navy, Air	114	read:
36	Force, Marine Corps, Space Force, or Coast Guard of the United	115	115.01 Leave of absence for military serviceAny county or
37	States.	116	state official of the state, subject to the provisions and
	Page 3 of 54	ļ	Page 4 of 54
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583-01958-22 2022438c1		583-01958-22 2022438c1
conditions hereinafter set forth, may be granted leave of	146	of the Armed Services of the United States when such post
absence from his or her office, to serve in the volunteer forces	140	exchanges, ship service stores, or base exchanges are operated
of the United States, or in the National Guard of any state, or	147	
· · · · ·		under regulations of the Army, Navy, <del>or</del> Air Force <u>, or Space</u>
in the regular Army, or Navy, Air Force, Marine Corps, or Space	149	Force of the United States on military, naval, space force, or
Force of the United States, when the same shall be called into	150	air force reservations in this state or when such ship stores or
active service of the United States during war between the	151	slop chests are operated under the regulations of the United
United States and a foreign government.	152	States Navy on ships of the United States Navy; however, it is
Section 5. Paragraph (n) of subsection (2) of section	153	unlawful for anyone, including members of the Armed Services of
163.3175, Florida Statutes, is amended to read:	154	the United States, to purchase such tax-exempt cigarettes for
163.3175 Legislative findings on compatibility of	155	purposes of resale. Any person who resells, or offers for
development with military installations; exchange of information	156	resale, tax-exempt cigarettes purchased at post exchanges, ship
between local governments and military installations	157	service stores, ship stores, slop chests, or base exchanges is
(2) Certain major military installations, due to their	158	guilty of a violation of the cigarette tax law, punishable as
mission and activities, have a greater potential for	159	provided in s. 210.18(1).
experiencing compatibility and coordination issues than others.	160	Section 7. Subsection (4) of section 250.01, Florida
Consequently, this section and the provisions in s.	161	Statutes, is amended to read:
163.3177(6)(a), relating to compatibility of land development	162	250.01 DefinitionsAs used in this chapter, the term:
with military installations, apply to specific affected local	163	(4) "Armed forces" means the United States Army, Navy, Air
governments in proximity to and in association with specific	164	Force, Marine Corps, Space Force, and Coast Guard.
military installations, as follows:	165	Section 8. Subsection (2) of section 250.43, Florida
(n) Patrick <u>Space</u> <del>Air</del> Force Base and Cape Canaveral <u>Space</u>	166	Statutes, is amended to read:
Air Force Station, associated with Brevard County and Satellite	167	250.43 Wearing of uniform and insignia of rank; penalty
Beach.	168	(2) Every person other than an officer or enlisted person
Section 6. Paragraph (a) of subsection (4) of section	169	of the Florida National Guard, naval militia, or marine corps of
210.04, Florida Statutes, is amended to read:	170	this state, any other state, Puerto Rico, or the District of
210.04 Construction; exemptions; collection	171	Columbia, or of the United States Army, Navy, Marine Corps, <del>or</del>
(4) No tax shall be required to be paid:	172	Air Force, or Space Force, who wears the uniform of the United
(a) Upon cigarettes sold at post exchanges, ship service	173	States Army, Navy, Marine Corps, Air Force, Space Force,
stores, ship stores, slop chests, or base exchanges to members	174	National Guard, Naval Militia, or Marine Corps or any part of
Page 5 of 54		Page 6 of 54

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583-01958-22

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read:

2022438c1 583-01958-22 2022438c1 such uniform, or a uniform or part of uniform similar thereto, 204 Section 10. Paragraph (b) of subsection (1) of section or in imitation thereof, within the bounds of the state, except 295.061, Florida Statutes, is amended to read: 205 295.061 Active duty servicemembers; death benefits.in cases where the wearing of such uniform is permitted by the 206 laws of the United States and the regulations of the Secretary (1) As used in this section, the term: 207 of Defense, commits a misdemeanor of the first degree, 208 (b) "United States Armed Forces" means the United States punishable as provided in s. 775.082 or s. 775.083. This section Army, Navy, Air Force, Marine Corps, Space Force, and Coast 209 does not prohibit persons in the theatrical profession from 210 Guard. wearing such uniforms while actually engaged in such profession, 211 Section 11. Subsection (7) of section 296.02, Florida in any playhouse or theater, in a production in no way Statutes, is amended to read: 212 reflecting upon such uniform; does not prohibit the uniform rank 213 296.02 Definitions.-For the purposes of this part, except of civic societies parading or traveling in a body or assembling 214 where the context clearly indicates otherwise: in a lodge room; and does not apply to cadets of any military 215 (7) "Peacetime service" means Army, Navy, Marines, Coast school or to Boy Scouts or Girl Scouts. 216 Guard, or Air Force, or Space Force service that is not during a Section 9. Section 250.52, Florida Statutes, is amended to 217 wartime era as defined in s. 1.01(14). 218 Section 12. Subsection (1) of section 331.304, Florida Statutes, is amended to read: 250.52 Unlawful to persuade citizens not to enlist; 219 penalty.-Whenever the United States is at war, or our foreign 220 331.304 Spaceport territory.-The following property shall relations tend to indicate an impending war or state of war, a 221 constitute spaceport territory: person may not solicit or persuade a citizen of the United 222 (1) Certain real property located in Brevard County that is States not to enlist or serve in the Army, Air Force, Space 223 included within the 1998 boundaries of Patrick Space Force Base, Force, Marine Corps, Coast Guard, or Navy, or in any reserve 224 formerly Patrick Air Force Base; Cape Canaveral Space Force component thereof, or in the Florida National Guard, or publicly 225 Station, formerly Cape Canaveral Air Force Station; - or John F. attempt to dissuade any such citizen from enlisting. This 226 Kennedy Space Center. The territory consisting of areas within section does not apply to the soliciting or persuading done by 227 the John F. Kennedy Space Center and the Cape Canaveral Space any person related by affinity or consanguinity to the person Air Force Station may be referred to as the "Cape Canaveral 228 Spaceport." solicited or persuaded or whose advice is requested by the 229 person solicited or persuaded. Any person who violates this 230 Section 13. Subsection (3) of section 461.002, Florida section commits a misdemeanor of the first degree, punishable as 231 Statutes, is amended to read: provided in s. 775.082 or s. 775.083. 232 461.002 Exceptions.-Page 7 of 54 Page 8 of 54 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions. 233

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(3) This chapter shall not apply to the practice of		262	540.08 Unauthorized publication	of name or likeness
podiatric medicine by graduate podiatric physicians in the		263	(3) If a person uses the name, portrait, photograph, or	
United States Army, Air Force, Space Force, Marines, Navy,		264	other likeness of a member of the armed forces without obtaining	
Public Health Service, Coast Guard, or United States Department		265	5 the consent required in subsection (1) and such use is not	
of Veterans Affairs in the discharge of their official duties.		266	subject to any exception listed in this section, a court may	
Section 14. Subsection (3) of section 466.002, Florida		267	7 impose a civil penalty of up to \$1,000 per violation in addition	
Statutes, is amended to read:		268	to the civil remedies contained in subsection (2). Each	
466.002 Persons exempt from operation of chapterNothi	ng	269	commercial transaction constitutes a	violation under this
in this chapter shall apply to the following practices, acts	,	270	section. As used in this section, the	term "member of the armed
and operations:		271	forces" means an officer or enlisted	member of the Army, Navy,
(3) The practice of dentistry in the discharge of their		272	Air Force, Marine Corps, Space Force,	or Coast Guard of the
official duties by graduate dentists or dental surgeons in t	ne	273	United States, the Florida National G	uard, and the United States
United States Army, Air Force, Space Force, Marines, Navy,		274	Reserve Forces, including any officer	or enlisted member who
Public Health Service, Coast Guard, or United States Departm	ent	275	died as a result of injuries sustaine	d in the line of duty.
of Veterans Affairs.		276	Section 17. Subsection (1) of se	ction 695.031, Florida
Section 15. Subsection (6) of section 496.415, Florida		277	Statutes, is amended to read:	
Statutes, is amended to read:		278	695.031 Affidavits and acknowled	gments by members of armed
496.415 Prohibited actsIt is unlawful for any person	in	279	forces and their spouses	
connection with the planning, conduct, or execution of any		280	(1) In addition to the manner, f	orm and proof of
solicitation or charitable or sponsor sales promotion to:		281	acknowledgment of instruments as now	provided by law, any person
(6) Falsely state that he or she is a member of or		282	serving in or with the Armed Forces o	f the United States,
represents a charitable organization or sponsor, or falsely		283	including the Army, Navy, Air Force,	Marine Corps, <u>Space Force,</u>
state or represent that he or she is a member of or represen	ts	284	Coast Guard, or any component or any	arm or service of any
the United States Air Force, United States Army, United Stat	es	285	thereof, including any female auxilia	ry of any thereof, and any
Coast Guard, United States Marine Corps, United States Navy,		286	person whose duties require his or he	r presence with the Armed
United States Space Force, the National Guard, or a law		287	Forces of the United States, as herei	n designated, or otherwise
enforcement or emergency service organization.		288	designated by law or military or nava	l command, may acknowledge
Section 16. Subsection (3) of section 540.08, Florida		289	any instrument, wherever located, eit	her within or without the
Statutes, is amended to read:		290	state, or without the United States,	before any commissioned
Page 9 of 54			Page 10 of	54
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including any female auxiliary of any thereof.

Statutes, is amended to read:

dealing with flags or decorations.

flag; SLAPP suits prohibited.-

720.304, Florida Statutes, is amended to read:

Page 11 of 54

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583-01958-22

decorations .-

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2022438c1 583-01958-22 2022438c1 officer in active service of the Armed Forces of the United 320 a respectful manner, not larger than 4 1/2 feet by 6 feet, which States, as herein designated, or otherwise designated by law, or represents the United States Army, Navy, Air Force, Marine 321 military or naval command, or order, with the rank of second Corps, Space Force, or Coast Guard, or a POW-MIA flag, 322 lieutenant or higher in the Army, Air Force, Space Force, or regardless of any covenants, restrictions, bylaws, rules, or 323 Marine Corps, or of any component or any arm or service of 324 requirements of the association. either thereof, including any female auxiliary of any thereof, 325 Section 20. Subsection (3) of section 790.25, Florida or ensign or higher in the Navy or United States Coast Guard, or 32.6 Statutes, is amended to read: of any component or any arm or service of either thereof, 327 790.25 Lawful ownership, possession, and use of firearms 328 and other weapons .-Section 18. Subsection (4) of section 718.113, Florida 329 (3) LAWFUL USES.-The provisions of ss. 790.053 and 790.06 330 do not apply in the following instances, and, despite such 718.113 Maintenance; limitation upon improvement; display 331 sections, it is lawful for the following persons to own, of flag; hurricane shutters and protection; display of religious possess, and lawfully use firearms and other weapons, 332 333 ammunition, and supplies for lawful purposes: (4) Any unit owner may display one portable, removable 334 (a) Members of the Militia, National Guard, Florida State United States flag in a respectful way and, on Armed Forces Day, Defense Force, Army, Navy, Air Force, Marine Corps, Space Force, 335 Coast Guard, organized reserves, and other armed forces of the Memorial Day, Flag Day, Independence Day, and Veterans Day, may 336 display in a respectful way portable, removable official flags, 337 state and of the United States, when on duty, when training or not larger than 4 1/2 feet by 6 feet, that represent the United 338 preparing themselves for military duty, or while subject to States Army, Navy, Air Force, Marine Corps, Space Force, or 339 recall or mobilization; 340 (b) Citizens of this state subject to duty in the Armed Coast Guard, regardless of any declaration rules or requirements Forces under s. 2, Art. X of the State Constitution, under 341 Section 19. Paragraph (a) of subsection (2) of section 342 chapters 250 and 251, and under federal laws, when on duty or 343 when training or preparing themselves for military duty; 720.304 Right of owners to peaceably assemble; display of 344 (c) Persons carrying out or training for emergency 345 management duties under chapter 252; (2) (a) Any homeowner may display one portable, removable 346 (d) Sheriffs, marshals, prison or jail wardens, police United States flag or official flag of the State of Florida in a 347 officers, Florida highway patrol officers, game wardens, revenue respectful manner, and one portable, removable official flag, in 348 officers, forest officials, special officers appointed under the

#### Page 12 of 54

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2022438c1 583-01958-22 2022438c1 provisions of chapter 354, and other peace and law enforcement 378 (k) A person firing weapons in a safe and secure indoor officers and their deputies and assistants and full-time paid range for testing and target practice; 379 peace officers of other states and of the Federal Government who (1) A person traveling by private conveyance when the 380 weapon is securely encased or in a public conveyance when the 381 (e) Officers or employees of the state or United States 382 weapon is securely encased and not in the person's manual 383 possession; 384 (m) A person while carrying a pistol unloaded and in a companies, armored car carriers, mail carriers, banks, and other 385 secure wrapper, concealed or otherwise, from the place of financial institutions, while actually employed in and about the purchase to his or her home or place of business or to a place 386 shipment, transportation, or delivery of any money, treasure, 387 of repair or back to his or her home or place of business; bullion, bonds, or other thing of value within this state; 388 (n) A person possessing arms at his or her home or place of (g) Regularly enrolled members of any organization duly 389 business: authorized to purchase or receive weapons from the United States 390 (o) Investigators employed by the several public defenders or from this state, or regularly enrolled members of clubs 391 of the state, while actually carrying out official duties, organized for target, skeet, or trap shooting, while at or going 392 provided such investigators: to or from shooting practice; or regularly enrolled members of 1. Are employed full time; 393 2. Meet the official training standards for firearms clubs organized for modern or antique firearms collecting, while 394 such members are at or going to or from their collectors' gun 395 established by the Criminal Justice Standards and Training 396 Commission as provided in s. 943.12(5) and the requirements of (h) A person engaged in fishing, camping, or lawful hunting 397 ss. 493.6108(1)(a) and 943.13(1)-(4); and or going to or returning from a fishing, camping, or lawful 398 3. Are individually designated by an affidavit of consent 399 signed by the employing public defender and filed with the clerk (i) A person engaged in the business of manufacturing, 400 of the circuit court in the county in which the employing public 401 defender resides. representative of any such person while engaged in the lawful 402 (p) Investigators employed by the capital collateral 403 regional counsel, while actually carrying out official duties, (j) A person firing weapons for testing or target practice 404 provided such investigators: under safe conditions and in a safe place not prohibited by law 405 1. Are employed full time; 2. Meet the official training standards for firearms as 406 Page 14 of 54 CODING: Words stricken are deletions; words underlined are additions.

Page 13 of 54

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repairing, or dealing in firearms, or the agent or

are carrying out official duties while in this state;

(f) Guards or messengers of common carriers, express

duly authorized to carry a concealed weapon;

shows, conventions, or exhibits;

hunting expedition;

course of such business;

or going to or from such place;

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tactical training.

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professional:

2022438c1 583-01958-22 2022438c1 established by the Criminal Justice Standards and Training 436 enforcement officer, as defined in s. 943.10 and, Commission as provided in s. 943.12(1) and the requirements of notwithstanding any other law, at any place a tactical law 437 ss. 493.6108(1)(a) and 943.13(1)-(4); and 438 enforcement operation occurs. 3. Are individually designated by an affidavit of consent 439 b. Has no duty to retreat and is justified in the use of signed by the capital collateral regional counsel and filed with 440 any force which he or she reasonably believes is necessary to the clerk of the circuit court in the county in which the 441 defend himself or herself or another from bodily harm. investigator is headquartered. 442 c. Has the same immunities and privileges as a law (q)1. A tactical medical professional who is actively 443 enforcement officer, as defined in s. 943.10, in a civil or criminal action arising out of a tactical law enforcement operating in direct support of a tactical operation by a law 444 enforcement agency provided that: 445 operation when acting within the scope of his or her official a. The tactical medical professional is lawfully able to 446 duties. possess firearms and has an active concealed weapons permit 447 3. This paragraph may not be construed to authorize a tactical medical professional to carry, transport, or store any issued pursuant to s. 790.06. 448 b. The tactical medical professional is appointed to a law 449 firearm or ammunition on any fire apparatus or EMS vehicle. enforcement tactical team of a law enforcement agency by the 450 4. The appointing law enforcement agency shall issue any firearm or ammunition that the tactical medical professional head of the law enforcement agency. 451 c. The law enforcement agency has an established policy 452 carries in accordance with this paragraph. providing for the appointment, training, and deployment of the 453 5. For the purposes of this paragraph, the term "tactical tactical medical professional. 454 medical professional" means a paramedic, as defined in s. d. The tactical medical professional successfully completes 455 401.23, a physician, as defined in s. 458.305, or an osteopathic a firearms safety training and tactical training as established 456 physician, as defined in s. 459.003, who is appointed to provide or designated by the appointing law enforcement agency. direct support to a tactical law enforcement unit by providing 457 e. The law enforcement agency provides and the tactical 458 medical services at high-risk incidents, including, but not limited to, hostage incidents, narcotics raids, hazardous medical professional participates in annual firearm training and 459 surveillance, sniper incidents, armed suicidal persons, 460 2. While actively operating in direct support of a tactical 461 barricaded suspects, high-risk felony warrant service, fugitives operation by a law enforcement agency, a tactical medical 462 refusing to surrender, and active shooter incidents. 463 Section 21. Paragraph (a) of subsection (1) of section a. May carry a firearm in the same manner as a law 464 817.312, Florida Statutes, is amended to read: Page 15 of 54 Page 16 of 54

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583-01958-22 2022438c1 583-01958-22 2022438c1 817.312 Unlawful use of uniforms, medals, or insignia.-494 ARTICLE I (1) (a) A person may not: 495 496 PURPOSE.-It is the purpose of this compact to remove 1. Misrepresent himself or herself as a member or veteran of the United States Air Force, United States Army, United barriers to educational success imposed on children of military 497 families because of frequent moves and deployment of their States Coast Guard, United States Marine Corps, United States 498 Navy, United States Space Force, or National Guard; or 499 parents by: 2. Wear the uniform of or any medal or insignia authorized 500 A. Facilitating the timely enrollment of children of for use by members or veterans of the United States Air Force, 501 military families and ensuring that they are not placed at a 502 disadvantage due to difficulty in the transfer of education United States Army, United States Coast Guard, United States Marine Corps, United States Navy, or the National Guard which he 503 records from the previous school district or variations in or she is not authorized to wear 504 entrance or age requirements. 505 B. Facilitating the student placement process through which while soliciting for charitable contributions or for the purpose children of military families are not disadvantaged by 506 of material gain, including, but not limited to, obtaining 507 variations in attendance requirements, scheduling, sequencing, employment or public office resulting in receiving compensation. 508 grading, course content, or assessment. Section 22. Contingent upon SB 430 or similar legislation C. Facilitating the qualification and eligibility for 509 extending the repeal date of the Interstate Compact on 510 enrollment, educational programs, and participation in Educational Opportunity for Military Children taking effect, 511 extracurricular academic, athletic, and social activities. section 1000.36, Florida Statutes, is amended to read: 512 D. Facilitating the on-time graduation of children of 1000.36 Interstate Compact on Educational Opportunity for 513 military families. 514 Military Children.-The Governor is authorized and directed to E. Providing for the adoption and enforcement of execute the Interstate Compact on Educational Opportunity for administrative rules implementing this compact. 515 Military Children on behalf of this state with any other state 516 F. Providing for the uniform collection and sharing of information between and among member states, schools, and or states legally joining therein in the form substantially as 517 follows military families under this compact. 518 519 G. Promoting coordination between this compact and other Interstate Compact on Educational 520 compacts affecting military children. Opportunity for Military Children 521 H. Promoting flexibility and cooperation between the educational system, parents, and the student in order to achieve 522 Page 17 of 54 Page 18 of 54 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions.

CS for SB 438

	583-01958-22 2022438c1		583-01958-22 2022438c1
523	educational success for the student.	552	sponsored by the school or local education agency or an
524		553	organization sanctioned by the local education agency.
525	ARTICLE II	554	Extracurricular activities include, but are not limited to,
526		555	preparation for and involvement in public performances,
527	DEFINITIONSAs used in this compact, unless the context	556	contests, athletic competitions, demonstrations, displays, and
528	clearly requires a different construction, the term:	557	club activities.
529	A. "Active duty" means the full-time duty status in the	558	G. "Interstate Commission on Educational Opportunity for
530	active uniformed service of the United States, including members	559	Military Children" means the commission that is created under
531	of the National Guard and Reserve on active duty orders pursuant	560	Article IX of this compact, which is generally referred to as
532	to 10 U.S.C. ss. 1209 and 1211.	561	the Interstate Commission.
533	B. "Children of military families" means school-aged	562	H. "Local education agency" means a public authority
534	children, enrolled in kindergarten through 12th grade, in the	563	legally constituted by the state as an administrative agency to
535	household of an active-duty member.	564	provide control of, and direction for, kindergarten through 12th
536	C. "Compact commissioner" means the voting representative	565	grade public educational institutions.
537	of each compacting state appointed under Article VIII of this	566	I. "Member state" means a state that has enacted this
538	compact.	567	compact.
539	D. "Deployment" means the period 1 month before the service	568	J. "Military installation" means a base, camp, post,
540	members' departure from their home station on military orders	569	station, yard, center, homeport facility for any ship, or other
541	through 6 months after return to their home station.	570	activity under the jurisdiction of the Department of Defense,
542	E. "Educational records" or "education records" means those	571	including any leased facility, which is located within any of
543	official records, files, and data directly related to a student	572	the several states, the District of Columbia, the Commonwealth
544	and maintained by the school or local education agency,	573	of Puerto Rico, the United States Virgin Islands, Guam, American
545	including, but not limited to, records encompassing all the	574	Samoa, the Northern Mariana Islands, and any other United States
546	material kept in the student's cumulative folder such as general	575	Territory. The term does not include any facility used primarily
547	identifying data, records of attendance and of academic work	576	for civil works, rivers and harbors projects, or flood control
548	completed, records of achievement and results of evaluative	577	projects.
549	tests, health data, disciplinary status, test protocols, and	578	K. "Nonmember state" means a state that has not enacted
550	individualized education programs.	579	this compact.
551	F. "Extracurricular activities" means a voluntary activity	580	L. "Receiving state" means the state to which a child of a
	Page 19 of 54		Page 20 of 54
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583-01958-22 2022438c1 583-01958-22 2022438c1 581 military family is sent, brought, or caused to be sent or 610 Administration, and Public Health Services. 582 brought. 611 S. "Veteran" means a person who served in the uniformed 583 services and who was discharged or released therefrom under M. "Rule" means a written statement by the Interstate 612 Commission adopted under Article XII of this compact which is of conditions other than dishonorable. 584 613 585 general applicability, implements, interprets, or prescribes a 614 ARTICLE III policy or provision of the compact, or an organizational, 615 586 587 procedural, or practice requirement of the Interstate 616 588 Commission, and has the force and effect of statutory law in a 617 APPLICABILITY.-589 member state, and includes the amendment, repeal, or suspension A. Except as otherwise provided in Section C, this compact 618 590 of an existing rule. 619 applies to the children of: 591 N. "Sending state" means the state from which a child of a 620 1. Active duty members of the uniformed services, including members of the National Guard and Reserve on active-duty orders 592 military family is sent, brought, or caused to be sent or 621 pursuant to 10 U.S.C. ss. 1209 and 1211; 593 brought. 622 594 O. "State" means a state of the United States, the District 62.3 2. Members or veterans of the uniformed services who are 595 of Columbia, the Commonwealth of Puerto Rico, the United States severely injured and medically discharged or retired for a 624 Virgin Islands, Guam, American Samoa, the Northern Mariana period of 1 year after medical discharge or retirement; and 596 625 597 Islands, and any other United States Territory. 626 3. Members of the uniformed services who die on active duty 598 P. "Student" means the child of a military family for whom 627 or as a result of injuries sustained on active duty for a period 599 the local education agency receives public funding and who is 628 of 1 year after death. formally enrolled in kindergarten through 12th grade. 629 B. This interstate compact applies to local education 600 601 O. "Transition" means: 630 agencies. 1. The formal and physical process of transferring from 631 C. This compact does not apply to the children of: 602 603 school to school; or 632 1. Inactive members of the National Guard and military 2. The period of time in which a student moves from one 604 633 reserves; 605 school in the sending state to another school in the receiving 634 2. Members of the uniformed services now retired, except as 606 state. 635 provided in Section A; 607 R. "Uniformed services" means the Army, Navy, Air Force, 636 3. Veterans of the uniformed services, except as provided 608 Space Force, Marine Corps, Coast Guard as well as the 637 in Section A; and Commissioned Corps of the National Oceanic and Atmospheric 4. Other United States Department of Defense personnel and 609 638 Page 21 of 54 Page 22 of 54 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions.

	583-01958-22 2022438c1		583-01958-22
639	other federal agency civilian and contract employees not defined	668	within 30 days or within such
640	as active-duty members of the uniformed services.	669	under the rules promulgated by
641		670	D. Students shall be allo
642	ARTICLE IV	671	at grade level in the receivin
643		672	grade level, including kinderg
644	EDUCATIONAL RECORDS AND ENROLLMENT	673	agency in the sending state at
645	A. If a child's official education records cannot be	674	regardless of age. A student w
646	released to the parents for the purpose of transfer, the	675	the prerequisite grade level i
647	custodian of the records in the sending state shall prepare and	676	the sending state is eligible
648	furnish to the parent a complete set of unofficial educational	677	grade level in the receiving s
649	records containing uniform information as determined by the	678	transferring after the start o
650	Interstate Commission. Upon receipt of the unofficial education	679	state shall enter the school i
651	records by a school in the receiving state, that school shall	680	validated level from an accred
652	enroll and appropriately place the student based on the	681	
653	information provided in the unofficial records pending	682	AR
654	validation by the official records, as quickly as possible.	683	
655	B. Simultaneous with the enrollment and conditional	684	PLACEMENT AND ATTENDANCE.
656	placement of the student, the school in the receiving state	685	A. If a student transfers
657	shall request the student's official education record from the	686	the receiving state school sha
658	school in the sending state. Upon receipt of the request, the	687	the student in educational cou
659	school in the sending state shall process and furnish the	688	enrollment in the sending stat
660	official education records to the school in the receiving state	689	assessments conducted at the s
661	within 10 days or within such time as is reasonably determined	690	courses are offered. Course pl
662	under the rules adopted by the Interstate Commission.	691	limited to, Honors, Internatio
663	C. Compact states must give 30 days from the date of	692	Placement, vocational, technic
664	enrollment or within such time as is reasonably determined under	693	Continuing the student's acade
665	the rules adopted by the Interstate Commission for students to	694	school and promoting placement
666	obtain any immunization required by the receiving state. For a	695	challenging courses should be
667	series of immunizations, initial vaccinations must be obtained	696	placement. A school in the rec
	Page 23 of 54		Page
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	583-01958-22 2022438c1
668	within 30 days or within such time as is reasonably determined
669	under the rules promulgated by the Interstate Commission.
670	D. Students shall be allowed to continue their enrollment
671	at grade level in the receiving state commensurate with their
672	grade level, including kindergarten, from a local education
673	agency in the sending state at the time of transition,
674	regardless of age. A student who has satisfactorily completed
675	the prerequisite grade level in the local education agency in
676	the sending state is eligible for enrollment in the next highest
677	grade level in the receiving state, regardless of age. A student
678	transferring after the start of the school year in the receiving
679	state shall enter the school in the receiving state on their
680	validated level from an accredited school in the sending state.
681	
682	ARTICLE V
683	
684	PLACEMENT AND ATTENDANCE
685	A. If a student transfers before or during the school year,
686	the receiving state school shall initially honor placement of
687	the student in educational courses based on the student's
688	enrollment in the sending state school or educational
689	assessments conducted at the school in the sending state if the
690	courses are offered. Course placement includes, but is not
691	limited to, Honors, International Baccalaureate, Advanced
692	Placement, vocational, technical, and career pathways courses.
693	Continuing the student's academic program from the previous
694	school and promoting placement in academically and career
695	challenging courses should be paramount when considering
696	placement. A school in the receiving state is not precluded from
	Page 24 of 54
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583-01958-22 2022438c1 726 enrollment of the student in the courses. 727 D. Local education agency administrative officials may 728 waive course or program prerequisites, or other preconditions 729 for placement in courses or programs offered under the 730 jurisdiction of the local education agency. 731 E. A student whose parent or legal guardian is an active-732 duty member of the uniformed services and has been called to 733 duty for, is on leave from, or immediately returned from 734 deployment to, a combat zone or combat support posting shall be 735 granted additional excused absences at the discretion of the 736 local education agency superintendent to visit with his or her 737 parent or legal guardian relative to such leave or deployment of 738 the parent or guardian. 739 740 ARTICLE VI 741 742 ELIGIBILITY.-743 A. When considering the eligibility of a child for 744 enrolling in a school: 745 1. A special power of attorney relative to the guardianship 746 of a child of a military family and executed under applicable law is sufficient for the purposes of enrolling the child in 747 748 school and for all other actions requiring parental 749 participation and consent. 750 2. A local education agency is prohibited from charging 751 local tuition to a transitioning military child placed in the 752 care of a noncustodial parent or other person standing in loco 753 parentis who lives in a school's jurisdiction different from 754 that of the custodial parent. Page 26 of 54

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583-01958-22

2022438c1

697 performing subsequent evaluations to ensure appropriate 698 placement and continued enrollment of the student in the 699 courses. 700 B. The receiving state school must initially honor 701 placement of the student in educational programs based on 702 current educational assessments conducted at the school in the 703 sending state or participation or placement in like programs in 704 the sending state. Such programs include, but are not limited 705 to: 706 1. Gifted and talented programs; and 707 2. English as a second language (ESL). 708 709 A school in the receiving state is not precluded from performing 710 subsequent evaluations to ensure appropriate placement and 711 continued enrollment of the student in the courses. 712 C. A receiving state must initially provide comparable 713 services to a student with disabilities based on his or her 714 current individualized education program (IEP) in compliance 715 with the requirements of the Individuals with Disabilities 716 Education Act (IDEA), 20 U.S.C. s. 1400, et seq. A receiving 717 state must make reasonable accommodations and modifications to 718 address the needs of incoming students with disabilities. 719 subject to an existing section 504 or title II plan, to provide 720 the student with equal access to education, in compliance with 721 the provisions of Section 504 of the Rehabilitation Act, 29 722 U.S.C.A. s. 794, and with title II of the Americans with 723 Disabilities Act, 42 U.S.C. ss. 12131-12165. A school in the 72.4 receiving state is not precluded from performing subsequent 725 evaluations to ensure appropriate placement and continued

#### Page 25 of 54

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of a		784	provisions of Article VII, Section C shall apply.
is		785	C. If a military student transfers at the beginning of or
the		786	during his or her senior year and is not eligible to graduate
h he		787	from the receiving local education agency after all alternatives
t.		788	have been considered, the sending and receiving local education
the		789	agencies must ensure the receipt of a diploma from the sending
in		790	local education agency, if the student meets the graduation
ines,		791	requirements of the sending local education agency. If one of
		792	the states in question is not a member of this compact, the
		793	member state shall use its best efforts to facilitate the on-
		794	time graduation of the student in accordance with Sections A and
		795	B of this Article.
ion		796	
n		797	ARTICLE VIII
		798	
11		799	STATE COORDINATIONEach member state shall, through the
		800	creation of a state council or use of an existing body or board,
al		801	provide for the coordination among its agencies of government,
for		802	local education agencies, and military installations concerning
		803	the state's participation in, and compliance with, this compact
ation		804	and Interstate Commission activities.
red		805	A. Each member state may determine the membership of its
		806	own state council, but the membership must include at least: the
uired		807	state superintendent of education, the superintendent of a
nced		808	school district that has a high concentration of military
ng		809	children, a representative from a military installation, one
e		810	representative each from the legislative and executive branches
for a		811	of government, and other offices and stakeholder groups the
		812	state council deems appropriate. A member state that does not
			Page 28 of 54
ditions.		c	CODING: Words <del>stricken</del> are deletions; words underlined are additions.

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755 3. A transitioning military child, placed in the care of a 756 noncustodial parent or other person standing in loco parentis 757 who lives in a school's jurisdiction different from that of the 758 custodial parent, may continue to attend the school in which he 759 or she was enrolled while residing with the custodial parent.

B. State and local education agencies must facilitate the
opportunity for transitioning military children's inclusion in
extracurricular activities, regardless of application deadlines
to the extent they are otherwise qualified.

ARTICLE VII

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767 GRADUATION.-In order to facilitate the on-time graduat: 768 of children of military families, states and local education 769 agencies shall incorporate the following procedures:

770 A. Local education agency administrative officials sha 771 waive specific courses required for graduation if similar 772 coursework has been satisfactorily completed in another local 773 education agency or shall provide reasonable justification 774 denial. If a waiver is not granted to a student who would 775 qualify to graduate from the sending school, the local educated 776 agency must provide an alternative means of acquiring requi coursework so that graduation may occur on time. 777

B. States shall accept exit or end-of-course exams required for graduation from the sending state; national norm-referenced achievement tests; or alternative testing, in lieu of testing requirements for graduation in the receiving state. If these alternatives cannot be accommodated by the receiving state for a student transferring in his or her senior year, then the

#### Page 27 of 54

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583-01958-22 2022438c1	583-01958-22 2022438c1
have a school district deemed to contain a high concentration of	842 respective legislatures of the member states in accordance with
military children may appoint a superintendent from another	843 the terms of this compact.
school district to represent local education agencies on the	844 B. Consist of one Interstate Commission voting
state council.	845 representative from each member state who shall be that state's
B. The state council of each member state shall appoint or	846 compact commissioner.
designate a military family education liaison to assist military	847 1. Each member state represented at a meeting of the
families and the state in facilitating the implementation of	848 Interstate Commission is entitled to one vote.
this compact.	849 2. A majority of the total member states shall constitute a
C. The compact commissioner responsible for the	850 quorum for the transaction of business, unless a larger quorum
administration and management of the state's participation in	851 is required by the bylaws of the Interstate Commission.
the compact shall be appointed by the Governor or as otherwise	852 3. A representative shall not delegate a vote to another
determined by each member state.	853 member state. In the event the compact commissioner is unable to
D. The compact commissioner and the military family	854 attend a meeting of the Interstate Commission, the Governor or
education liaison shall be ex officio members of the state	855 state council may delegate voting authority to another person
council, unless either is already a full voting member of the	856 from their state for a specified meeting.
state council.	857 4. The bylaws may provide for meetings of the Interstate
	858 Commission to be conducted by telecommunication or electronic
ARTICLE IX	859 communication.
	860 C. Consist of ex officio, nonvoting representatives who are
INTERSTATE COMMISSION ON EDUCATIONAL OPPORTUNITY FOR	861 members of interested organizations. The ex officio members, as
MILITARY CHILDRENThe member states hereby create the	862 defined in the bylaws, may include, but not be limited to,
"Interstate Commission on Educational Opportunity for Military	863 members of the representative organizations of military family
Children." The activities of the Interstate Commission are the	864 advocates, local education agency officials, parent and teacher
formation of public policy and are a discretionary state	865 groups, the United States Department of Defense, the Education
function. The Interstate Commission shall:	866 Commission of the States, the Interstate Agreement on the
A. Be a body corporate and joint agency of the member	867 Qualification of Educational Personnel, and other interstate
states and shall have all the responsibilities, powers, and	868 compacts affecting the education of children of military
duties set forth herein, and such additional powers as may be	869 members.
conferred upon it by a subsequent concurrent action of the	870 D. Meet at least once each calendar year. The chairperson
Page 29 of 54	Page 30 of 54
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CS for SB 438

2022438c1 583-01958-22 2022438c1 may call additional meetings and, upon the request of a simple 900 the jurisdiction of the compact or its rules are not addressed majority of the member states, shall call additional meetings. by the state or local education agency. This section does not 901 E. Establish an executive committee, whose members shall 902 create a private right of action against the Interstate include the officers of the Interstate Commission and such other Commission or any member state. 903 members of the Interstate Commission as determined by the 904 bylaws. Members of the executive committee shall serve a 1-year 905 ARTICLE X term. Members of the executive committee are entitled to one 906 vote each. The executive committee shall have the power to act 907 POWERS AND DUTIES OF THE INTERSTATE COMMISSION.-The on behalf of the Interstate Commission, with the exception of 908 Interstate Commission has the power to: rulemaking, during periods when the Interstate Commission is not 909 A. Provide for dispute resolution among member states. in session. The executive committee shall oversee the day-to-day 910 B. Adopt rules and take all necessary actions to effect the activities of the administration of the compact, including 911 goals, purposes, and obligations as enumerated in this compact. enforcement and compliance with the compact, its bylaws and 912 The rules have the force and effect of statutory law and are rules, and other such duties as deemed necessary. The United 913 binding in the compact states to the extent and in the manner States Department of Defense shall serve as an ex officio, 914 provided in this compact. nonvoting member of the executive committee. 915 C. Issue, upon request of a member state, advisory opinions F. The Interstate Commission shall collect standardized 916 concerning the meaning or interpretation of the interstate data concerning the educational transition of the children of 917 compact, its bylaws, rules, and actions. military families under this compact as directed through its 918 D. Enforce compliance with the compact provisions, the rules which shall specify the data to be collected, the means of 919 rules adopted by the Interstate Commission, and the bylaws, 920 collection and data exchange, and reporting requirements. The using all necessary and proper means, including, but not limited methods of data collection, exchange, and reporting shall, to, the use of judicial process. 921 insofar as is reasonably possible, conform to current technology 922 E. Establish and maintain offices that shall be located 923 within one or more of the member states. and coordinate its information functions with the appropriate custodian of records as identified in the bylaws and rules. 924 F. Purchase and maintain insurance and bonds. G. The Interstate Commission shall create a procedure that 925 G. Borrow, accept, hire, or contract for services of permits military officials, education officials, and parents to 926 personnel. inform the Interstate Commission if and when there are alleged 927 H. Establish and appoint committees, including, but not limited to, an executive committee as required by Article IX, violations of the compact or its rules or when issues subject to 928 Page 31 of 54 Page 32 of 54 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions. 2022438c1 583-01958-22 2022438c1 958 Q. Establish uniform standards for the reporting, collecting, and exchanging of data. 959 960 R. Maintain corporate books and records in accordance with the bylaws. 961 962 S. Perform such functions as may be necessary or appropriate to achieve the purposes of this compact. 963 964 T. Provide for the uniform collection and sharing of 965 information between and among member states, schools, and 966 military families under this compact. 967 968 ARTICLE XI 969 ORGANIZATION AND OPERATION OF THE INTERSTATE COMMISSION.-970 971 A. The Interstate Commission shall, by a majority of the 972 members present and voting, within 12 months after the first Interstate Commission meeting, adopt bylaws to govern its 973 974 conduct as may be necessary or appropriate to carry out the 975 purposes of the compact, including, but not limited to: 976 1. Establishing the fiscal year of the Interstate 977 Commission; 978 2. Establishing an executive committee and such other committees as may be necessary; 979 980 3. Providing for the establishment of committees and for governing any general or specific delegation of authority or 981 function of the Interstate Commission; 982 983 4. Providing reasonable procedures for calling and 984 conducting meetings of the Interstate Commission and ensuring 985 reasonable notice of each such meeting; 5. Establishing the titles and responsibilities of the 986 Page 34 of 54 CODING: Words stricken are deletions; words underlined are additions.

583-01958-22

929 Section E, which shall have the power to act on behalf of the 930 Interstate Commission in carrying out its powers and duties 931 hereunder. 932 I. Elect or appoint such officers, attorneys, employees, 933 agents, or consultants, and to fix their compensation, define 934 their duties, and determine their qualifications; and to 935 establish the Interstate Commission's personnel policies and 936 programs relating to conflicts of interest, rates of 937 compensation, and qualifications of personnel. 938 J. Accept any and all donations and grants of money, 939 equipment, supplies, materials, and services, and to receive, 940 utilize, and dispose of it. K. Lease, purchase, accept contributions or donations of, 941 942 or otherwise to own, hold, improve, or use any property, real, 943 personal, or mixed. 944 L. Sell, convey, mortgage, pledge, lease, exchange, abandon, or otherwise dispose of any property, real, personal, 945 946 or mixed. 947 M. Establish a budget and make expenditures. 948 N. Adopt a seal and bylaws governing the management and 940 operation of the Interstate Commission. 950 O. Report annually to the legislatures, governors, 951 judiciary, and state councils of the member states concerning 952 the activities of the Interstate Commission during the preceding 953 year. Such reports shall also include any recommendations that 954 may have been adopted by the Interstate Commission. 955 P. Coordinate education, training, and public awareness 956 regarding the compact, its implementation, and operation for officials and parents involved in such activity. 957 Page 33 of 54 CODING: Words stricken are deletions; words underlined are additions.

the compact.

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CS for SB 438

2022438c1

2022438c1 583-01958-22 officers and staff of the Interstate Commission; 1016 and activities with other state, federal, and local government 6. Providing a mechanism for concluding the operations of 1017 organizations in order to advance the goals of the Interstate the Interstate Commission and the return of surplus funds that 1018 Commission. may exist upon the termination of the compact after the payment 1019 D. The executive committee may, subject to the approval of and reserving of all of its debts and obligations. 1020 the Interstate Commission, appoint or retain an executive 7. Providing "start up" rules for initial administration of 1021 director for such period, upon such terms and conditions and for 1022 such compensation, as the Interstate Commission may deem B. The Interstate Commission shall, by a majority of the 1023 appropriate. The executive director shall serve as secretary to 1024 members, elect annually from among its members a chairperson, a the Interstate Commission but is not a member of the Interstate vice chairperson, and a treasurer, each of whom shall have such 1025 Commission. The executive director shall hire and supervise such authority and duties as may be specified in the bylaws. The 1026 other persons as may be authorized by the Interstate Commission. chairperson or, in the chairperson's absence or disability, the 1027 E. The Interstate Commission's executive director and its vice chairperson shall preside at all meetings of the Interstate 1028 employees are immune from suit and liability, either personally Commission. The officers so elected shall serve without 1029 or in their official capacity, for a claim for damage to or loss compensation or remuneration from the Interstate Commission; 1030 of property or personal injury or other civil liability caused or arising out of, or relating to, an actual or alleged act, provided that, subject to the availability of budgeted funds, 1031 the officers shall be reimbursed for ordinary and necessary 1032 error, or omission that occurred, or that such person had a costs and expenses incurred by them in the performance of their 1033 reasonable basis for believing occurred, within the scope of responsibilities as officers of the Interstate Commission. 1034 Interstate Commission employment, duties, or responsibilities, C. The executive committee has the authority and duties as 1035 provided that the person is not protected from suit or liability 1036 may be set forth in the bylaws, including, but not limited to: for damage, loss, injury, or liability caused by the intentional 1. Managing the affairs of the Interstate Commission in a 1037 or willful and wanton misconduct of the person. manner consistent with the bylaws and purposes of the Interstate 1038 1. The liability of the Interstate Commission's executive 1039 director and employees or Interstate Commission representatives, 2. Overseeing an organizational structure within, and 1040 acting within the scope of the person's employment or duties, appropriate procedures for, the Interstate Commission to provide 1041 for acts, errors, or omissions occurring within the person's for the adoption of rules, operating procedures, and 1042 state may not exceed the limits of liability set forth under the administrative and technical support functions; and 1043 constitution and laws of that state for state officials, employees, and agents. The Interstate Commission is considered 3. Planning, implementing, and coordinating communications 1044 Page 35 of 54 Page 36 of 54

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CS for SB 438

583-01958-22 2022438c1			583-01958-22 2022438	8c1
to be an instrumentality of the states for the purposes of any		1074	actual or alleged act, error, or omission did not result from	
such action. This subsection does not protect the person from		1075	intentional or willful and wanton misconduct on the part of the	е
suit or liability for damage, loss, injury, or liability caused		1076	person.	
by the intentional or willful and wanton misconduct of the		1077		
person.		1078	ARTICLE XII	
2. The Interstate Commission shall defend the executive		1079		
director and its employees and, subject to the approval of the		1080	RULEMAKING FUNCTIONS OF THE INTERSTATE COMMISSIONThe	
Attorney General or other appropriate legal counsel of the		1081	Interstate Commission shall adopt rules to effectively and	
member state represented by an Interstate Commission		1082	efficiently implement this act to achieve the purposes of this	
representative, shall defend an Interstate Commission		1083	compact.	
representative in any civil action seeking to impose liability		1084	A. If the Interstate Commission exercises its rulemaking	
arising out of an actual or alleged act, error, or omission that		1085	authority in a manner that is beyond the scope of the purposes	
occurred within the scope of Interstate Commission employment,		1086	of this act, or the powers granted hereunder, the action	
duties, or responsibilities, or that the defendant had a		1087	undertaken by the Interstate Commission is invalid and has no	
reasonable basis for believing occurred within the scope of		1088	force or effect.	
Interstate Commission employment, duties, or responsibilities,		1089	B. Rules must be adopted pursuant to a rulemaking process	
provided that the actual or alleged act, error, or omission did		1090	that substantially conforms to the "Model State Administrative	
not result from intentional or willful and wanton misconduct on		1091	Procedure Act," of 1981 Act, Uniform Laws Annotated, Vol. 15, p	p.
the part of the person.		1092	1 (2000) as amended, as may be appropriate to the operations of	f
3. To the extent not covered by the state involved, a		1093	the Interstate Commission.	
member state, the Interstate Commission, and the representatives		1094	C. No later than 30 days after a rule is adopted, a person	n
or employees of the Interstate Commission shall be held harmless		1095	may file a petition for judicial review of the rule. The filing	g
in the amount of a settlement or judgment, including attorney's		1096	of the petition does not stay or otherwise prevent the rule from	om
fees and costs, obtained against a person arising out of an		1097	becoming effective unless a court finds that the petitioner has	s
actual or alleged act, error, or omission that occurred within		1098	a substantial likelihood of success on the merits of the	
the scope of Interstate Commission employment, duties, or		1099	petition. The court shall give deference to the actions of the	
responsibilities, or that the person had a reasonable basis for		1100	Interstate Commission consistent with applicable law and shall	
believing occurred within the scope of Interstate Commission		1101	not find the rule to be unlawful if the rule represents a	
employment, duties, or responsibilities, provided that the		1102	reasonable exercise of the Interstate Commission's authority.	
Page 37 of 54			Page 38 of 54	

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Page 37 of 54 CODING: Words stricken are deletions; words underlined are additions.

583-01958-22 2022438c1		583-01958-22 2022438c1
D. If a majority of the legislatures of the compacting	1132	adopted rules, the Interstate Commission shall:
states rejects a rule by enactment of a statute or resolution in	1133	1. Provide written notice to the defaulting state and other
the same manner used to adopt the compact, then the rule is	1134	member states of the nature of the default, the means of curing
invalid and has no further force and effect in any compacting	1135	the default, and any action taken by the Interstate Commission.
state.	1136	The Interstate Commission must specify the conditions by which
	1137	the defaulting state must cure its default.
ARTICLE XIII	1138	2. Provide remedial training and specific technical
	1139	assistance regarding the default.
OVERSIGHT, ENFORCEMENT, AND DISPUTE RESOLUTION	1140	3. If the defaulting state fails to cure the default,
A. The executive, legislative, and judicial branches of	1141	terminate the defaulting state from the compact upon an
state government in each member state shall enforce this compact	1142	affirmative vote of a majority of the member states and all
and shall take all actions necessary and appropriate to	1143	rights, privileges, and benefits conferred by this compact shall
effectuate the compact's purposes and intent. The provisions of	1144	be terminated from the effective date of termination. A cure of
this compact and the rules adopted under it have the force and	1145	the default does not relieve the offending state of obligations
effect of statutory law.	1146	or liabilities incurred during the period of the default.
B. All courts shall take judicial notice of the compact and	1147	E. Suspension or termination of membership in the compact
its adopted rules in any judicial or administrative proceeding	1148	may not be imposed on a member until all other means of securing
in a member state pertaining to the subject matter of this	1149	compliance have been exhausted. Notice of the intent to suspend
compact which may affect the powers, responsibilities, or	1150	or terminate membership must be given by the Interstate
actions of the Interstate Commission.	1151	Commission to the Governor, the majority and minority leaders of
C. The Interstate Commission is entitled to receive all	1152	the defaulting state's legislature, and each of the member
service of process in any such proceeding, and has standing to	1153	states.
intervene in the proceeding for all purposes. Failure to provide	1154	F. A state that has been suspended or terminated is
service of process to the Interstate Commission renders a	1155	responsible for all assessments, obligations, and liabilities
judgment or order void as to the Interstate Commission, this	1156	incurred through the effective date of suspension or
compact, or its adopted rules.	1157	termination, including obligations, the performance of which
D. If the Interstate Commission determines that a member	1158	extends beyond the effective date of suspension or termination.
state has defaulted in the performance of its obligations or	1159	G. The remaining member states of the Interstate Commission
responsibilities under this compact, or the bylaws or the	1160	do not bear any costs arising from a state that has been found
Page 39 of 54		Page 40 of 54
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#### 583-01958-22

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compact.

2022438c1 583-01958-22 2022438c1 to be in default or that has been suspended or terminated from 1190 3. The remedies herein are not the exclusive remedies of the compact, unless otherwise mutually agreed upon in writing 1191 the Interstate Commission. The Interstate Commission may avail between the Interstate Commission and the defaulting state. 1192 itself of any other remedies available under state law or the H. A defaulting state may appeal the action of the 1193 regulation of a profession. Interstate Commission by petitioning the United States District 1194 1195 Court for the District of Columbia or the federal district where ARTICLE XIV 1196 the Interstate Commission has its principal offices. The prevailing party shall be awarded all costs of such litigation, 1197 FINANCING OF THE INTERSTATE COMMISSION.-1198 including reasonable attorney's fees. A. The Interstate Commission shall pay, or provide for the I. The Interstate Commission shall attempt, upon the 1199 payment of, the reasonable expenses of its establishment, request of a member state, to resolve disputes that are subject 1200 organization, and ongoing activities. to the compact and that may arise among member states and 1201 B. The Interstate Commission may levy on and collect an between member and nonmember states. The Interstate Commission annual assessment from each member state to cover the cost of 1202 1203 shall promulgate a rule providing for both mediation and binding the operations and activities of the Interstate Commission and dispute resolution for disputes as appropriate. 1204 its staff which must be in a total amount sufficient to cover 1. The Interstate Commission, in the reasonable exercise of 1205 the Interstate Commission's annual budget as approved each year. The aggregate annual assessment amount shall be allocated based its discretion, shall enforce the provisions and rules of this 1206 1207 upon a formula to be determined by the Interstate Commission, 2. The Interstate Commission may, by majority vote of the 1208 which shall adopt a rule binding upon all member states. members, initiate legal action in the United States District 1209 C. The Interstate Commission may not incur any obligation Court for the District of Columbia or, at the discretion of the 1210 of any kind before securing the funds adequate to meet the Interstate Commission, in the federal district where the 1211 obligation and the Interstate Commission may not pledge the Interstate Commission has its principal offices to enforce 1212 credit of any of the member states, except by and with the 1213 compliance with the provisions of the compact, or its permission of the member state. promulgated rules and bylaws, against a member state in default. 1214 D. The Interstate Commission shall keep accurate accounts The relief sought may include both injunctive relief and 1215 of all receipts and disbursements. The receipts and damages. In the event judicial enforcement is necessary, the 1216 disbursements of the Interstate Commission are subject to audit prevailing party shall be awarded all costs of such litigation, 1217 and accounting procedures established under its bylaws. However, including reasonable attorney's fees. 1218 all receipts and disbursements of funds handled by the Page 41 of 54 Page 42 of 54 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions.

	583-01958-22 2022438c1
1219	Interstate Commission shall be audited yearly by a certified or
1220	licensed public accountant, and the report of the audit shall be
1221	included in and become part of the annual report of the
1222	Interstate Commission.
1223	
1224	ARTICLE XV
1225	
1226	MEMBER STATES, EFFECTIVE DATE, AND AMENDMENT
1227	A. Any state is eligible to become a member state.
1228	B. The compact shall take effect and be binding upon
1229	legislative enactment of the compact into law by not less than
1230	10 of the states. The effective date shall be no earlier than
1231	December 1, 2007. Thereafter, it shall become effective and
1232	binding as to any other member state upon enactment of the
1233	compact into law by that state. The governors of nonmember
1234	states or their designees shall be invited to participate in the
1235	activities of the Interstate Commission on a nonvoting basis
1236	before adoption of the compact by all states.
1237	C. The Interstate Commission may propose amendments to the
1238	compact for enactment by the member states. An amendment does
1239	not become effective and binding upon the Interstate Commission
1240	and the member states until the amendment is enacted into law by
1241	unanimous consent of the member states.
1242	
1243	ARTICLE XVI
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1245	WITHDRAWAL AND DISSOLUTION
1246	A. Once in effect, the compact continues in force and
1247	remains binding upon each and every member state, provided that
I	Page 43 of 54
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583-01958-22	2022438c1	583-01958-22 2022
77 ARTICLE XVII	1306	
78	1307	Section 23. Subsection (1) of section 1003.051, Florida
9 SEVERABILITY AND CONSTRUCTION	1308	Statutes, is amended to read:
0 A. The provisions of this compact shall be several	· · · · · · · · · · · · · · · · · · ·	1003.051 Purple Star Campuses
1 if any phrase, clause, sentence, or provision is deemed		(1) As used in this section, the term "military student
unenforceable, the remaining provisions of the compact	shall be 1311	means a student who is:
enforceable.	1312	(a) Enrolled in a school district, charter school, or a
B. The provisions of this compact shall be liberal	.ly 1313	school or educational institution participating in an
5 construed to effectuate its purposes.	1314	educational choice scholarship program established pursuant
6 C. This compact does not prohibit the applicabilit	zy of 1315	chapter 1002; and
7 other interstate compacts to which the states are member	ers. 1316	(b) A dependent of a current member of the United State
8	1317	military serving on active duty in, or a former member of, t
9 ARTICLE XVIII	1318	Army, Navy, Air Force, <u>Space Force,</u> Marine Corps, or Coast
0	1319	Guard; a reserve component of any branch of the United State
1 BINDING EFFECT OF COMPACT AND OTHER LAWS	1320	military; or the Florida National Guard.
2 A. This compact does not prevent the enforcement of	of any 1321	Section 24. For the purpose of incorporating the amendm
other law of a member state that is not inconsistent wi	th this 1322	made by this act to section 250.01, Florida Statutes, in a
4 compact.	1323	reference thereto, subsection (7) of section 373.324, Florid
B. All member states' laws conflicting with this c	compact 1324	Statutes, is reenacted to read:
are superseded to the extent of the conflict.	1325	373.324 License renewal
7 C. All lawful actions of the Interstate Commission	1, 1326	(7) Notwithstanding the renewal requirements in subsect
including all rules and bylaws promulgated by the Inter	state 1327	(3) and s. 250.4815 for members of the Florida National Guar
9 Commission, are binding upon the member states.	1328	and the United States Armed Forces Reserves, any active wate
0 D. All agreements between the Interstate Commissio	on and the 1329	well contractor license issued under this part to a
member states are binding in accordance with their term	ns. 1330	servicemember as defined in s. 250.01 or his or her spouse,
<ol> <li>E. If any part of this compact exceeds the constit</li> </ol>	utional 1331	of whom reside in Florida, may not become inactive while the
limits imposed on the legislature of any member state,		servicemember is serving on military orders which take him of
provision shall be ineffective to the extent of the cor		her over 35 miles from his or her residence and shall be
with the constitutional provision in question in that m		
Page 45 of 54		Page 46 of 54
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CS for SB 438

583-01958-22 2022438c1	583-01958-22 2022438c1
servicemember returns to his or her Florida residence. If the	1364 motor vehicle by providing the sales finance company with a
license renewal requirements are met within the 180-day	1365 written notice of termination, effective on the date specified
extension period, the servicemember or his or her spouse may not	1366 in the notice, which date shall be at least 30 days after the
be charged any additional costs, such as, but not limited to,	1367 receipt of the notice by the sales finance company, if any of
late fees or delinquency fees, above the normal license fees.	1368 the following criteria are met:
This subsection does not waive renewal requirements such as	1369 (a) The servicemember is required, pursuant to a permanent
registering, continuing education, and all associated fees. The	1370 change of station, to move outside the continental United
servicemember must present to the water management district	1371 States; or
issuing the license a copy of his or her official military	1372 (b) The servicemember receives temporary duty orders,
orders or a written verification from the member's commanding	1373 temporary change of station orders, or active duty orders
officer before the end of the 180-day period in order to qualify	1374 outside the continental United States, provided such orders are
for the extension.	1375 for a period exceeding 60 days.
Section 25. For the purpose of incorporating the amendment	1376 Section 27. For the purpose of incorporating the amendment
made by this act to section 250.01, Florida Statutes, in a	1377 made by this act to section 250.01, Florida Statutes, in a
reference thereto, paragraph (c) of subsection (1) of section	1378 reference thereto, subsection (5) of section 627.7283, Florida
409.1664, Florida Statutes, is reenacted to read:	1379 Statutes, is reenacted to read:
409.1664 Adoption benefits for qualifying adoptive	1380 627.7283 Cancellation; return of unearned premium
employees of state agencies, veterans, and servicemembers	1381 (5) The insurer must refund 100 percent of the unearned
(1) As used in this section, the term:	1382 premium if the insured is a servicemember, as defined in s.
(c) "Servicemember" has the same meaning as in s.	1383 250.01, who cancels because he or she is called to active duty
250.01(19).	1384 or transferred by the United States Armed Forces to a location
Section 26. For the purpose of incorporating the amendment	1385 where the insurance is not required. The insurer may require a
made by this act to section 250.01, Florida Statutes, in a	1386 servicemember to submit either a copy of the official military
reference thereto, subsection (1) of section 520.14, Florida	1387 orders or a written verification signed by the servicemember's
Statutes, is reenacted to read:	1388 commanding officer to support the refund authorized under this
520.14 Termination of retail installment contract for	1389 subsection. If the insurer cancels, the insurer must refund 100
leasing a motor vehicle by a servicemember	1390 percent of the unearned premium. Cancellation is without
(1) Any servicemember, as defined in s. 250.01, may	1391 prejudice to any claim originating prior to the effective date
terminate his or her retail installment contract for leasing a	1392 of the cancellation. For purposes of this section, unearned
Page 47 of 54	Page 48 of 54
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583-01958-22 2022438c1 583-01958-22 2022438c1 premiums must be computed on a pro rata basis. 1422 form adopted by the Department of Agriculture and Consumer Section 28. For the purpose of incorporating the amendment 1423 Services and shall include: 1424 made by this act to section 250.01, Florida Statutes, in a (a) The name, address, place of birth, date of birth, and reference thereto, paragraph (d) of subsection (1) of section race of the applicant; 1425 689.27, Florida Statutes, is reenacted to read: 1426 (b) A statement that the applicant is in compliance with 689.27 Termination by servicemember of agreement to 1427 criteria contained within subsections (2) and (3); purchase real property .-1428 (c) A statement that the applicant has been furnished a (1) Notwithstanding any other provisions of law and for the 1429 copy of or a website link to this chapter and is knowledgeable 1430 purposes of this section: of its provisions; (d) "Servicemember" shall have the same meaning as provided 1431 (d) A conspicuous warning that the application is executed in s. 250.01. 1432 under oath and that a false answer to any question, or the Section 29. For the purpose of incorporating the amendment 1433 submission of any false document by the applicant, subjects the made by this act to section 250.01, Florida Statutes, in a 1434 applicant to criminal prosecution under s. 837.06; reference thereto, subsection (5) of section 790.015, Florida 1435 (e) A statement that the applicant desires a concealed Statutes, is reenacted to read: 1436 weapon or firearms license as a means of lawful self-defense; 790.015 Nonresidents who are United States citizens and 1437 and hold a concealed weapons license in another state; reciprocity.-1438 (f) Directions for an applicant who is a servicemember, as (5) The requirement of paragraph (1)(a) does not apply to a 1439 defined in s. 250.01, or a veteran, as defined in s. 1.01, to person who: 1440 request expedited processing of his or her application. (a) Is a servicemember, as defined in s. 250.01; or 1441 (11)(b) Is a veteran of the United States Armed Forces who was 1442 (b) A license issued to a servicemember, as defined in s. discharged under honorable conditions. 250.01, is subject to paragraph (a); however, such a license 1443 Section 30. For the purpose of incorporating the amendment 1444 does not expire while the servicemember is serving on military orders that have taken him or her over 35 miles from his or her made by this act to section 250.01, Florida Statutes, in 1445 references thereto, subsection (4) and paragraph (b) of 1446 residence and shall be extended, as provided in this paragraph, subsection (11) of section 790.06, Florida Statutes, are 1447 for up to 180 days after his or her return to such residence. If reenacted to read: 1448 the license renewal requirements in paragraph (a) are met within 790.06 License to carry concealed weapon or firearm.-1449 the 180-day extension period, the servicemember may not be (4) The application shall be completed, under oath, on a 1450 charged any additional costs, such as, but not limited to, late Page 49 of 54 Page 50 of 54 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions.

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583-01958-22 2022438c1	583-01958-22 2022438c1
fees or delinquency fees, above the normal license fees. The	1480 third degree, punishable as provided in s. 775.082, s. 775.083,
servicemember must present to the Department of Agriculture and	1481 or s. 775.084. The prohibitions of this subsection do not apply
Consumer Services a copy of his or her official military orders	1482 to the purchase of a rifle or shotgun by a law enforcement
or a written verification from the member's commanding officer	1483 officer or correctional officer, as those terms are defined in
before the end of the 180-day period in order to qualify for the	1484 s. 943.10(1), (2), (3), (6), (7), (8), or (9), or a
extension.	1485 servicemember as defined in s. 250.01.
Section 31. For the purpose of incorporating the amendment	1486 Section 33. For the purpose of incorporating the amendment
made by this act to section 250.01, Florida Statutes, in a	1487 made by this act to section 250.01, Florida Statutes, in a
reference thereto, subsection (1) of section 790.062, Florida	1488 reference thereto, paragraph (d) of subsection (2) of section
Statutes, is reenacted to read:	1489 790.0655, Florida Statutes, is reenacted to read:
790.062 Members and veterans of United States Armed Forces;	1490 790.0655 Purchase and delivery of firearms; mandatory
exceptions from licensure provisions	1491 waiting period; exceptions; penalties
(1) Notwithstanding s. 790.06(2)(b), the Department of	1492 (2) The waiting period does not apply in the following
Agriculture and Consumer Services shall issue a license to carry	1493 circumstances:
a concealed weapon or firearm under s. 790.06 if the applicant	(d) When a rifle or shotgun is being purchased by a law
is otherwise qualified and:	1495 enforcement officer or correctional officer, as those terms are
(a) Is a servicemember, as defined in s. 250.01; or	1496 defined in s. 943.10(1), (2), (3), (6), (7), (8), or (9), or a
(b) Is a veteran of the United States Armed Forces who was	1497 servicemember as defined in s. 250.01.
discharged under honorable conditions.	1498 Section 34. For the purpose of incorporating the amendment
Section 32. For the purpose of incorporating the amendment	1499 made by this act to section 250.01, Florida Statutes, in
made by this act to section 250.01, Florida Statutes, in a	1500 references thereto, subsections (1), (2), and (3) of section
reference thereto, subsection (13) of section 790.065, Florida	1501 948.21, Florida Statutes, are reenacted to read:
Statutes, is reenacted to read:	1502 948.21 Condition of probation or community control;
790.065 Sale and delivery of firearms	1503 military servicemembers and veterans
(13) A person younger than 21 years of age may not purchase	1504 (1) Effective for a probationer or community controllee
a firearm. The sale or transfer of a firearm to a person younger	1505 whose crime is committed on or after July 1, 2012, and who is a
than 21 years of age may not be made or facilitated by a	1506 veteran, as defined in s. 1.01, or servicemember, as defined in
licensed importer, licensed manufacturer, or licensed dealer. A	1507 s. 250.01, who suffers from a military service-related mental
person who violates this subsection commits a felony of the	1508 illness, traumatic brain injury, substance abuse disorder, or
Page 51 of 54	Page 52 of 54
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1509 psychological problem, the court may, in addition to any other 1510 conditions imposed, impose a condition requiring the probationer 1511 or community controllee to participate in a treatment program 1512 capable of treating the probationer's or community controllee's 1513 mental illness, traumatic brain injury, substance abuse 1514 disorder, or psychological problem.

1515 (2) Effective for a probationer or community controllee 1516 whose crime is committed on or after July 1, 2016, and who is a 1517 veteran, as defined in s. 1.01, including a veteran who is 1518 discharged or released under a general discharge, or 1519 servicemember, as defined in s. 250.01, who suffers from a 1520 military service-related mental illness, traumatic brain injury, 1521 substance abuse disorder, or psychological problem, the court 1522 may, in addition to any other conditions imposed, impose a 1523 condition requiring the probationer or community controllee to 1524 participate in a treatment program capable of treating the 1525 probationer or community controllee's mental illness, traumatic 1526 brain injury, substance abuse disorder, or psychological 1527 problem.

1528 (3) Effective for a probationer or community controllee 1529 whose crime is committed on or after October 1, 2019, and who is 1530 a veteran, as defined in s. 1.01; a veteran who is discharged or 1531 released under any condition; a servicemember, as defined in s. 1532 250.01; an individual who is a current or former United States 1533 Department of Defense contractor; or an individual who is a 1534 current or former military member of a foreign allied country, 1535 who suffers from a military service-related mental illness,

- 1536 traumatic brain injury, substance abuse disorder, or
- 1537 psychological problem, the court may, in addition to any other

#### Page 53 of 54

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#### 583-01958-22

#### 2022438c1

- 1538 conditions imposed, impose a condition requiring the probationer
- 1539 or community controllee to participate in a treatment program
- capable of treating the probationer or community controllee's 1540
- 1541 mental illness, traumatic brain injury, substance abuse
- 1542 disorder, or psychological problem.
- 1543 Section 35. Except as otherwise expressly provided in this
- 1544 act, this act shall take effect July 1, 2022.

Page 54 of 54 CODING: Words stricken are deletions; words underlined are additions.



The Florida Senate

## **Committee Agenda Request**

To: Senator George Gainer, Chair Appropriations Subcommittee on Transportation, Tourism, and Economic Development

Subject: Committee Agenda Request

**Date:** January 19, 2022

I respectfully request that **Senate Bill #438**, relating to United States Space Force , be placed on the:

committee agenda at your earliest possible convenience.



next committee agenda.

M

Senator Danny Burgess Florida Senate, District 20

## The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By:	The Profession	onal Staff of th		ns Subcommittee o elopment	n Transportatio	on, Tourism, and Economic	
BILL:	CS/SB 57	4					
INTRODUCER:	Transport	Transportation Committee and Senator Gibson					
SUBJECT:	Motor Ve	hicle Regist	ration Certifi	cate Cards			
DATE:	January 2	5, 2022	REVISED:				
ANAL	YST	STAFF	DIRECTOR	REFERENCE		ACTION	
Proctor		Vickers		TR	Fav/CS		
. Wells		Hrdlick	a	ATD	Recomme	nd: Favorable	
•				AP			

## Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

#### I. Summary:

CS/SB 574 requires the application form for motor vehicle registration and renewal of registration to include language permitting an applicant to request a registration certificate card in addition to the required registration certificate. The bill defines a registration certificate card to mean a card, the approximate size of a driver license, which contains all of the information provided on a motor vehicle certificate of registration.

The bill also amends several statutes to allow for a registration certificate card to be used in place of a motor vehicle registration certificate.

The bill will have a negative fiscal impact to the Department of Highway Safety and Motor Vehicles (DHSMV). CS/SB 576 is linked to this bill and authorizes the imposition of certain service charges related to the issuance of a registration certificate card which may offset costs incurred by the DHSMV. See Section V. for the fiscal impact.

The bill is effective July 1, 2022

### II. Present Situation:

#### **Motor Vehicle Registration Requirements**

Except as otherwise provided in ch. 320, F.S., every owner or person in charge of a motor vehicle that is operated or driven on the roads of Florida must register their vehicle. The owner or person in charge must apply to the DHSMV or to its authorized agent for registration of each such vehicle on a form prescribed by the DHSMV. A registration is not required for any motor vehicle that is not operated on the roads of this state during the registration period.<sup>1</sup>

A vehicle must have a valid registration to operate on Florida roads, and vehicles with out-ofstate registrations are required by law to be registered within 10 days of the owner either becoming employed, placing children in public school, or establishing residency in Florida.<sup>2</sup> A complete registration consists of the following and is evidence of having paid the registration taxes and fees on a motor vehicle:

- A plate (the number on the plate must match the number provided on the registration certificate and decal) attached to the vehicle in the designated area;<sup>3</sup>
- A registration certificate in the possession of the operator of the motor vehicle or carried in the vehicle at all times;<sup>4</sup> and
- A registration decal, which is a sticker that is provided on the registration certificate. The validation decal should be affixed in the square provided in the upper right-hand corner of the Florida license plate.<sup>5</sup>

The owner of a motor vehicle may renew his or her vehicle registration for a period of one or two years and may renew up to three months in advance of the registration expiration. The registration period may not exceed 27 months.<sup>6</sup>

If transferring a license plate or decal to another vehicle, the applicant must submit the previous vehicle registration or license plate and decal number.<sup>7</sup>

Except for certain migrant and seasonal workers, any person who is not a resident of Florida and is temporarily employed in the state is required to register their motor vehicle.<sup>8</sup> Upon payment of the required fees and proof of insurance coverage as required by the applicant's resident state, the DHSMV must provide a temporary registration plate and a registration certificate valid for 90 days to an applicant who is temporarily employed in this state. The temporary registration plate may be renewed one time for an additional 90-day period. At the end of the 180-day period of temporary registration, the applicant must apply for a permanent registration if there is a further need to remain in this state.<sup>9</sup>

<sup>&</sup>lt;sup>1</sup> Section 320.02(1), F.S.

<sup>&</sup>lt;sup>2</sup> DHSMV, *License Plates & Registrations – Motor Vehicle Registrations*, available at <u>https://www.flhsmv.gov/motor-vehicle-registrations/</u> (last visited January 20, 2022).

<sup>&</sup>lt;sup>3</sup> Section 316.605, F.S.

<sup>&</sup>lt;sup>4</sup> Section 320.0605, F.S.

<sup>&</sup>lt;sup>5</sup> Section 320.06(1)(b), F.S.

<sup>&</sup>lt;sup>6</sup> Section 320.071(1)(a), F.S.

<sup>&</sup>lt;sup>7</sup> Section 320.0609, F.S.

<sup>&</sup>lt;sup>8</sup> See s. 320.38, F.S.

<sup>9</sup> Section 320.1325, F.S.

The DHSMV appoints license inspectors and supervisors to enforce the registration and other related motor vehicle laws and issue uniform traffic violations as appropriate. Any person who fails or refuses to surrender his or her driver license, registration certificate, and license plate upon lawful demand of a license inspector, supervisor, or authorized agent of the DHSMV commits a misdemeanor of the second degree, punishable as provided in ss. 775.082 or 775.083, F.S.<sup>10</sup>

#### **Motor Vehicle Registration Certificates**

Upon the receipt of an initial application for registration and payment of the appropriate license tax and other fees required by law, the DHSMV must assign to the motor vehicle a registration license number consisting of letters and numerals or numerals and issue to the owner or lessee a certificate of registration.<sup>11</sup> The certificate of registration is printed on a paper material with dimensions of 8 <sup>1</sup>/<sub>4</sub> inches across and 4 inches high, and may be folded.<sup>12</sup>

The registration certificate or an official copy, a true copy or an electronic copy of rental or lease documentation issued for a motor vehicle or issued for a replacement vehicle in the same registration period, a temporary receipt printed upon self-initiated electronic renewal of a registration via the internet, or a cab card issued for a vehicle registered under the International Registration Plan must, at all times while the vehicle is being used or operated on the roads of Florida, be in the possession of the operator or be carried in the vehicle for which issued.

The registration certificate must be exhibited upon demand of any authorized law enforcement officer or any agent of the DHSMV, except for a vehicle registered under s. 320.0657, F.S., as a fleet vehicle. This does not apply during the first 30 days after purchase of a replacement vehicle. A violation is a noncriminal traffic infraction, punishable as a nonmoving violation as provided in ch. 318, F.S.<sup>13</sup>

The DHSMV collects a registration service charge of \$2.50 for each application that is handled in connection with transfer or duplicate issuance of a registration certificate. The service charge is retained by the DHSMV or by the tax collector, as the case may be, as other fees accruing to those offices.<sup>14</sup> The tax collector may impose an additional service charge of up to 50 cents on the transfer or duplicate issuance of a registration certificate if the transaction occurs at a tax collector's branch office.<sup>15</sup> In addition, if a tax collector elects to exercise its authority to contract with a license plate agent, the tax collector may determine additional service charges to be collected by privately owned license plate agents approved by the tax collector. Additional service charges to the person paying the service charges to

- <sup>13</sup> Section 320.0605(1)(a), F.S.
- <sup>14</sup> Section 320.04(1)(a), F.S.

<sup>&</sup>lt;sup>10</sup> Section 320.58(2), F.S.

<sup>&</sup>lt;sup>11</sup> Section 320.06(1)(a), F.S.

<sup>&</sup>lt;sup>12</sup> Email from Kevin Jacobs, Legislative Affairs Director, Department of Highway Safety and Motor Vehicles, *Registration Certificate Dimensions* (November 29, 2021) (on file with the Senate Committee on Transportation).

<sup>&</sup>lt;sup>15</sup> Section 320.04(1)(c), F.S.

the license plate agent. The license plate agent must enter into a contract with the tax collector regarding the disclosure of additional service charges.<sup>16</sup>

The registration service charges collected by the DHSMV on all applications handled directly from its office and any fees returned to it by the tax collector must be paid into the Highway Safety Operating Trust Fund.<sup>17</sup>

The DHSMV and tax collectors may at the request of the applicant use United States mail service to deliver registration certificates and renewals.<sup>18</sup> A mail service charge may be collected for each registration certificate and validation sticker mailed by the DHSMV or tax collector. Each registration certificate and validation sticker must be mailed by first-class mail unless otherwise requested by the applicant. The amount of the mail service charge is the actual postage required, rounded to the nearest 5 cents, plus a 25 cent handling charge. The mail service charge is in addition to any other service charge and must be deposited into the Highway Safety Operating Trust Fund.<sup>19</sup>

A person may not alter the original appearance of a motor vehicle registration certificate. To do so is a noncriminal traffic infraction, punishable as a moving violation as provided in ch. 318, F.S.<sup>20</sup>

Some entities advise against keeping a vehicle registration certificate inside of the vehicle in order to help protect against identity theft, property theft, and home invasions.<sup>21</sup>

## III. Effect of Proposed Changes:

**Section 1** of the bill amends s. 320.01, F.S., to provide for a definition of a registration certificate card to mean a card, the approximate size of a driver license, which contains all of the information provided on a motor vehicle certificate of registration.

**Section 2** of the bill amends s. 320.02, F.S., to require the application form for motor vehicle registration and renewal of registration must include language permitting an applicant to request a registration certificate card in addition to the required registration certificate.

**Sections 3 through 15** of the bill amend several statutes to allow for a registration certificate card to be used in place of a vehicle registration certificate, including amending s. 320.031, F.S., to allow a registration certificate card to be delivered by U.S. mail; and amending s. 320.0609, F.S., to provide that no additional tax, other than the \$4.50 transfer fee, applies to the transfer or exchange of a new license plate and the issuance, at the request of the owner, of a new registration certificate card.

<sup>&</sup>lt;sup>16</sup> Section 320.04(3), F.S.

<sup>&</sup>lt;sup>17</sup> Section 320.04(2), F.S.

<sup>&</sup>lt;sup>18</sup> Section 320.031(1), F.S.

<sup>&</sup>lt;sup>19</sup> Section 320.031(2), F.S.

<sup>&</sup>lt;sup>20</sup> Section 320.061, F.S.

<sup>&</sup>lt;sup>21</sup> Jim Gorzelany, *Here's Why You Shouldn't Leave Your Registration In The Car*, Carfax, (June 8, 2020) available at <u>https://www.carfax.com/blog/never-leave-registration-in-your-car</u> (last visited January 5, 2022).

The bill is effective July 1, 2022.

## IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

This bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditure of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of state tax shared with counties or municipalities.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

CS/SB 576, which is linked to this bill, authorizes the collection of a mail service charge and a \$2.50 registration service charge in connection with the issuance or transfer of a registration certificate card, similar to other transactions under current law.

B. Private Sector Impact:

Individuals may elect to receive a registration certificate card in addition to their vehicle registration certificate, which may be used in place of a vehicle registration certificate. Should individuals make this election they will incur a \$2.50 registration service charge in connection with the issuance of each registration certificate card and a mail service charge.

#### C. Government Sector Impact:

The bill will have a negative fiscal impact to the DHSMV. The DHSMV will incur a nonrecurring cost of \$167,245 for the purchase of equipment to be provided to the tax

collectors and \$465,567 in recurring costs for card paper, printer maintenance, and supplies.  $^{\rm 22}$ 

CS/SB 576 (2022), which is linked to this bill, authorizes the DHSMV and tax collectors to also collect a mail service charge and a \$2.50 registration service charge in connection with the issuance or transfer of each registration certificate card, similar to other transactions under current law. The service charges may offset any fiscal impact to the DHSMV and tax collectors.

### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

The DHSMV may need additional time beyond the July 1, 2022, effective date of the bill for implementation due to required programming of the Florida Real-Time Vehicle Information System and distribution of equipment and materials necessary to print the new registration certificate card.<sup>23</sup>

CS/SB 576, which is linked to this bill, authorizes the collection of a mail service charge for delivery of a registration certificate card and provides that a registration certificate card application is subject to a registration service charge of \$2.50, similar to other transactions under current law.

## VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 320.01, 320.02, 320.031, 320.055, 320.06, 320.0605, 320.0609, 320.061, 320.07, 320.0843, 320.086, 320.1325, 320.58, 320.27, and 322.121.

### IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by Transportation on December 1, 2021:

Provides for a definition of a registration certificate card to mean a card, the approximate size of a driver license, which contains all of the information provided on a motor vehicle certificate of registration.

<sup>&</sup>lt;sup>22</sup> 2022 Agency Legislative Bill Analysis, Department of Highway Safety and Motor Vehicles, SB 574, December 2, 2021.

<sup>&</sup>lt;sup>23</sup> Conversation with Kevin Jacobs, Legislative Affairs Director, Department of Highway Safety and Motor Vehicles (November 22, 2021).

## B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

 $\boldsymbol{B}\boldsymbol{y}$  the Committee on Transportation; and Senator Gibson

596-01390-22 2022574c1 1 A bill to be entitled 2 An act relating to motor vehicle registration certificate cards; amending s. 320.01, F.S.; defining 3 the term "registration certificate card"; amending s. 320.02, F.S.; requiring the application form for motor vehicle registration and renewal of registration to include language permitting applicants to request registration certificate cards; amending s. 320.031, ç F.S.; authorizing the Department of Highway Safety and 10 Motor Vehicles and tax collectors to use United States 11 mail service to deliver registration certificate 12 cards; specifying a requirement for mailing such 13 cards; amending s. 320.055, F.S.; requiring the 14 department to issue registration certificate cards to 15 specified motor vehicle owners under certain 16 circumstances; amending s. 320.06, F.S.; requiring the 17 department to issue a registration certificate card to 18 the owner or lessee of a motor vehicle if requested by 19 such owner or lessee; amending s. 320.0605, F.S.; 20 expanding the list of documents required to be in the 21 possession of the operator of a motor vehicle or 22 carried in the vehicle for certain purposes to include 23 registration certificate cards; providing penalties; 24 amending s. 320.0609, F.S.; requiring that 25 registration certificate cards be issued to the owner 26 of a registered vehicle; authorizing registration 27 certificate cards to be transferred by the owner or 28 surrendered under certain circumstances; specifying a 29 transfer fee for the issuance of a new registration Page 1 of 19 CODING: Words stricken are deletions; words underlined are additions.

596-01390-22 2022574c1 30 certificate card under certain circumstances; 31 authorizing the surviving spouse of a deceased 32 registered owner of a motor vehicle to request a 33 registration certificate card; amending s. 320.061, 34 F.S.; prohibiting a person from altering the original 35 appearance of a registration certificate card; 36 providing penalties; amending s. 320.07, F.S.; 37 providing that a person who has been assessed certain 38 penalties is not subject to a delinquent fee if the 39 person obtains a valid registration certificate card 40 within a specified timeframe; amending s. 320.0843, 41 F.S.; requiring that eligible applicants for permanent disabled parking permits be noted on registration 42 43 certificate cards under certain circumstances; 44 amending s. 320.086, F.S.; requiring a registration 45 certificate card to be carried within former military 46 vehicles under certain circumstances; amending s. 47 320.1325, F.S.; requiring the department to provide a 48 registration certificate card upon request to a person 49 who owns or leases a motor vehicle and who is 50 temporarily employed in this state; amending s. 51 320.58, F.S.; providing criminal penalties; amending 52 s. 320.27, F.S.; conforming a cross-reference; 53 amending s. 322.121, F.S.; conforming a provision to 54 changes made by the act; providing an effective date. 55 56 Be It Enacted by the Legislature of the State of Florida: 57 58 Section 1. Subsection (46) is added to section 320.01, Page 2 of 19 CODING: Words stricken are deletions; words underlined are additions.

596-01390-22 2022574c1		596-01390-22 2022574c1
Florida Statutes, to read:	88	collector. Each registration certificate, registration
320.01 Definitions, generalAs used in the Florida	89	certificate card, license plate, mobile home sticker, and
Statutes, except as otherwise provided, the term:	90	validation sticker shall be mailed by first-class mail unless
(46) "Registration certificate card" means a card, the	91	otherwise requested by the applicant. The amount of the mail
approximate size of a driver license, which contains all of the	92	service charge shall be the actual postage required, rounded to
information provided on a motor vehicle certificate of	93	the nearest 5 cents, plus a 25-cent handling charge. The mail
registration.	94	service charge is in addition to the service charge provided by
Section 2. Present subsections (15) through (20) of section	95	s. 320.04. All charges collected by the department under this
320.02, Florida Statutes, are redesignated as subsections (16)	96	section shall be deposited into the Highway Safety Operating
through (21), respectively, and a new subsection (15) is added	97	Trust Fund.
to that section, to read:	98	Section 4. Paragraph (c) of subsection (1) of section
320.02 Registration required; application for registration;	99	320.055, Florida Statutes, is amended to read:
forms	100	320.055 Registration periods; renewal periodsThe
(15) The application form for motor vehicle registration	101	following registration periods and renewal periods are
and renewal of registration must include language permitting an	102	established:
applicant to request a registration certificate card.	103	(1)
Section 3. Section 320.031, Florida Statutes, is amended to	104	(c) Notwithstanding the requirements of paragraph (a), the
read:	105	owner of a motor vehicle subject to paragraph (a) who has had
320.031 Mailing of registration certificates, registration	106	his or her driver license suspended pursuant to a violation of
certificate cards, license plates, and validation stickers	107	s. 316.193 or pursuant to s. 322.26(2) for driving under the
(1) The department and the tax collectors of the several	108	influence must obtain a 6-month registration as a condition of
counties of the state may at the request of the applicant use	109	reinstating the license, subject to renewal during the 3-year
United States mail service to deliver registration certificates	110	period that financial responsibility requirements apply. The
and registration certificate cards and renewals thereof, license	111	registration period begins the first day of the birth month of
plates, mobile home stickers, and validation stickers to	112	the owner and ends the last day of the fifth month immediately
applicants.	113	following the owner's birth month. For such vehicles, the
(2) A mail service charge may be collected for each	114	department shall issue a vehicle registration certificate and,
registration certificate, license plate, mobile home sticker,	115	upon the request of the owner, a registration certificate card
and validation sticker mailed by the department or any tax	116	that are that is valid for 6 months and shall issue a validation
Page 3 of 19		Page 4 of 19
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	596-01390-22 2022574c1		596-01390-22 2022574c1
17	sticker that displays an expiration date of 6 months after the	146	
18	date of issuance. The license tax required by s. 320.08 and all	147	
19	other applicable license taxes shall be one-half of the amount	148	
20	otherwise required, except the service charge required by s.	149	
21	320.04 shall be paid in full for each 6-month registration. A	150	except that a credit may be given if a registrant is required by
22	vehicle required to be registered under this paragraph is not	151	the department to replace a license plate under s.
23	eligible for the extended registration period under paragraph	152	320.08056(8)(a). With each license plate, a validation sticker
24	(b).	153	shall be issued showing the owner's birth month, license plate
25	Section 5. Section 320.06, Florida Statutes, is amended to	154	number, and the year of expiration or the appropriate renewal
26	read:	155	period if the owner is not a natural person. The validation
27	320.06 Registration certificates, registration certificate	156	sticker shall be placed on the upper right corner of the license
28	cards, license plates, and validation stickers generally	157	plate. The license plate and validation sticker shall be issued
29	(1)(a) Upon the receipt of an initial application for	158	based on the applicant's appropriate renewal period. The
30	registration and payment of the appropriate license tax and	159	registration period is 12 months, the extended registration
31	other fees required by law, the department shall assign to the	160	period is 24 months, and all expirations occur based on the
32	motor vehicle a registration license number consisting of	161	applicant's appropriate registration period. Rental vehicles
33	letters and numerals or numerals and issue to the owner or	162	taxed pursuant to s. 320.08(6)(a) may elect a permanent
34	lessee a certificate of registration, a registration certificate	163	registration period, provided payment of the appropriate license
35	card if requested by the owner or lessee, and one registration	164	taxes and fees occurs annually. A vehicle that has an
36	license plate, unless two plates are required for display by s.	165	apportioned registration shall be issued an annual license plate
37	320.0706, for each vehicle so registered.	166	and a cab card that denote the declared gross vehicle weight for
38	(b)1. Registration license plates bearing a graphic symbol	167	each apportioned jurisdiction in which the vehicle is authorized
39	and the alphanumeric system of identification shall be issued	168	to operate.
10	for a 10-year period. At the end of the 10-year period, upon	169	2. In order to retain the efficient administration of the
11	renewal, the plate shall be replaced. The department shall	170	taxes and fees imposed by this chapter, the 80-cent fee increase
12	extend the scheduled license plate replacement date from a 6-	171	in the replacement fee imposed by chapter 2009-71, Laws of
13	year period to a 10-year period. The fee for such replacement is	172	Florida, is negated as provided in s. 320.0804.
14	\$28, \$2.80 of which shall be paid each year before the plate is	173	(c) Registration license plates equipped with validation
15	replaced, to be credited toward the next \$28 replacement fee.	174	stickers subject to the registration period are valid for not
	Page 5 of 19		Page 6 of 19
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596-01390-22

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#### 596-01390-22 2022574c1 204 date shall reflect the birth month or month and the year of 205 renewal. However, when a license plate or validation sticker is 206 issued for a period of less than 12 months, the applicant shall 207 pay the appropriate amount of license tax and the applicable fee 208 under s. 320.14 in addition to all other fees. Validation 209 stickers issued for vehicles taxed under s. 320.08(6)(a), for 210 any company that owns 250 vehicles or more, or for semitrailers 211 taxed under the provisions of s. 320.08(5)(a), for any company 212 that owns 50 vehicles or more, may be placed on any vehicle in 213 the fleet so long as the vehicle receiving the validation 214 sticker has the same owner's name and address as the vehicle to 215 which the validation sticker was originally assigned. 216 (2) The department shall provide the several tax collectors 217 and license plate agents with the necessary number of validation 218 stickers. 219 (3) (a) Registration license plates must be made of metal specially treated with a retroreflection material, as specified 220 by the department. The registration license plate is designed to 221 222 increase nighttime visibility and legibility and must be at 223 least 6 inches wide and not less than 12 inches in length, unless a plate with reduced dimensions is deemed necessary by 224 225 the department to accommodate motorcycles, mopeds, or similar 226 smaller vehicles. Validation stickers must also be treated with 227 a retroreflection material, must be of such size as specified by 228 the department, and must adhere to the license plate. The 229 registration license plate must be imprinted with a combination 230 of bold letters and numerals or numerals, not to exceed seven 231 digits, to identify the registration license plate number. The license plate must be imprinted with the word "Florida" at the 232 Page 8 of 19

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176 the registration period. A registration license plate equipped 177 with a validation sticker subject to the extended registration 178 period is valid for not more than 24 months and expires at midnight on the last day of the extended registration period. A 179 180 registration license plate equipped with a validation sticker 181 subject to a permanent registration period is permanently valid 182 but shall become void if appropriate license taxes and fees are 183 not paid annually. For each registration period after the one in 184 which the metal registration license plate is issued, and until 185 the license plate is required to be replaced, a validation 186 sticker showing the month and year of expiration shall be issued upon payment of the proper license tax amount and fees and is 187 188 valid for not more than 12 months. For each extended 189 registration period occurring after the one in which the metal 190 registration license plate is issued and until the license plate 191 is required to be replaced, a validation sticker showing the 192 year of expiration shall be issued upon payment of the proper 193 license tax amount and fees and is valid for not more than 24 194 months. For each permanent registration period occurring after 195 the one in which the metal registration license plate is issued 196 and until the license plate is required to be replaced, a 197 validation sticker showing a permanent registration period shall 198 be issued upon payment of the proper license tax amount and fees 199 and is permanently valid but shall become void if the proper 200 license taxes and fees are not paid annually. When license 201 plates equipped with validation stickers are issued in any month 202 other than the owner's birth month or the designated 203 registration period for any other motor vehicle, the effective Page 7 of 19 CODING: Words stricken are deletions; words underlined are additions.

more than 12 months and expire at midnight on the last day of

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CS for SB 574

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262	manufacture license plates, validation stickers, and decals, as
263	well as temporary tags, disabled hang tags, vessel decals, and
264	fuel use decals, for the Department of Highway Safety and Motor
265	Vehicles as provided in this chapter and chapter 327. The
266	Department of Highway Safety and Motor Vehicles is not required
267	to obtain competitive bids in order to contract with the
268	corporation.
269	(5) The department may conduct a pilot program to evaluate
270	the designs, concepts, and technologies for alternative license
271	plates. For purposes of the pilot program, the department shall
272	investigate the feasibility and use of alternative license plate
273	technologies and the long-term cost impact to the consumer. The
274	pilot program shall be limited to license plates that are used
275	on government-owned motor vehicles as described in s. 320.0655.
276	Such license plates are exempt from the requirements in
277	paragraph (3)(a).
278	(6) All license plates issued pursuant to this chapter are
279	the property of the state.
280	Section 6. Paragraph (a) of subsection (1) of section
281	320.0605, Florida Statutes, is amended to read:
282	320.0605 Certificate of registration; possession required;
283	exception
284	(1)(a) The registration certificate or an official copy
285	thereof, <u>a registration certificate card</u> , a true copy or an
286	electronic copy of rental or lease documentation issued for a
287	motor vehicle or issued for a replacement vehicle in the same
288	registration period, a temporary receipt printed upon self-
289	initiated electronic renewal of a registration via the Internet,
290	or a cab card issued for a vehicle registered under the
1	Page 10 of 19

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top and the name of the county in which it is sold, the state

motto, or the words "Sunshine State" at the bottom. Apportioned

license plates must have the word "Apportioned" at the bottom,

320.08(3)(d), (4)(m) or (n), (5)(b) or (c), or (14) must have

the word "Restricted" at the bottom. License plates issued for

vehicles taxed under s. 320.08(12) must be imprinted with the

word "Florida" at the top and the word "Dealer" at the bottom

authorized in s. 320.08056. Manufacturer license plates issued

for vehicles taxed under s. 320.08(12) must be imprinted with the word "Florida" at the top and the word "Manufacturer" at the

320.08(5)(d) or (e) must be imprinted with the word "Wrecker" at

license plates sold in that county. The state motto or the words "Sunshine State" shall be printed in lieu thereof. A license

plate issued for a vehicle taxed under s. 320.08(6) may not be

assigned a registration license number, or be issued with any

other distinctive character or designation, that distinguishes

each motor vehicle registration or motor vehicle renewal

plates and validation stickers to be fully treated with

registration issued in this state in order for all license

retroreflection material. The fee shall be deposited into the

(4) The corporation organized under chapter 946 may Page 9 of 19

(b) An additional fee of 50 cents shall be collected on

the motor vehicle as a for-hire motor vehicle.

Highway Safety Operating Trust Fund.

the bottom. Any county may, upon majority vote of the county

commission, elect to have the county name removed from the

unless the license plate is a specialty license plate as

bottom. License plates issued for vehicles taxed under s.

and license plates issued for vehicles taxed under s.

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91	International Registration Plan shall, at all times while the	320	amount of license tax under s. 320.08 as the original vehicle to
92	vehicle is being used or operated on the roads of this state, be	321	be replaced, no additional tax other than the transfer fee of
93	in the possession of the operator thereof or be carried in the	322	\$4.50, accompanied by an application for transfer on a form
94	vehicle for which issued and shall be exhibited upon demand of	323	supplied by the department, is required to transfer or exchange
95	any authorized law enforcement officer or any agent of the	324	a registration license plate for use on a replacement vehicle
96	department, except for a vehicle registered under s. 320.0657.	325	for the duration of a current registration period and to issue a
97	This section does not apply during the first 30 days after	326	new certificate of registration and, at the request of the
98	purchase of a replacement vehicle. A violation of this section	327	owner, a new registration certificate card.
99	is a noncriminal traffic infraction, punishable as a nonmoving	328	(7) A surviving spouse of a registered owner of any motor
00	violation as provided in chapter 318.	329	vehicle may, upon presenting the death certificate, request a
)1	Section 7. Paragraph (a) of subsection (1), paragraph (a)	330	registration certificate, a registration certificate card, and
)2	of subsection (5), and subsection (7) of section 320.0609,	331	transfer of the registration license plate. If the surviving
3	Florida Statutes, are amended to read:	332	spouse does not present the death certificate, the department or
04	320.0609 Transfer and exchange of registration license	333	its agent may verify the necessary information through the
)5	plates; transfer fee	334	electronic file of death records maintained by the Department of
06	(1) (a) The registration license plate, and certificate of	335	Health.
7	registration, and registration certificate card shall be issued	336	Section 8. Section 320.061, Florida Statutes, is amended to
8	to, and remain in the name of, the owner of the vehicle	337	read:
9	registered and may be transferred by the owner from the vehicle	338	320.061 Unlawful to alter motor vehicle registration
LO	for which the registration license plate was issued to any	339	certificates, registration certificate cards, license plates,
L1	vehicle which the owner may acquire within the same	340	temporary license plates, mobile home stickers, or validation
L2	classification; or, subject to the procedures set forth in	341	stickers or to obscure license plates; penaltyA person may not
L3	subsection (2), such plate may be surrendered to the department	342	alter the original appearance of a vehicle registration
L 4	in exchange for a license plate of the appropriate	343	certificate, registration certificate card, license plate,
L 5	classification, if the replacement vehicle is of a different	344	temporary license plate, mobile home sticker, or validation
6	classification.	345	sticker issued for and assigned to a motor vehicle or mobile
17	(5) For a transfer or exchange other than one specified in	346	
8	paragraph (2)(b), the following provisions apply:	347	of color or in any other manner. A person may not apply or
9	(a) If the replacement motor vehicle requires the same	348	attach a substance, reflective matter, illuminated device,
	Page 11 of 19		Page 12 of 19
c	CODING: Words stricken are deletions; words underlined are additions.	c	CODING: Words stricken are deletions; words underlined are additions.

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penalties.-

(4)

Statutes, is amended to read:

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2022574c1 596-01390-22 2022574c1 spray, coating, covering, or other material onto or around any 378 (9) (c) or (d), shall be issued a license plate as provided by s. license plate which interferes with the legibility, angular 379 320.06 which, in lieu of the serial number prescribed by s. visibility, or detectability of any feature or detail on the 380 320.06, shall be stamped with the international wheelchair user license plate or interferes with the ability to record any 381 symbol after the serial number of the license plate. The license feature or detail on the license plate. A person who violates 382 plate entitles the person to all privileges afforded by a parking permit issued under s. 320.0848. When more than one this section commits a noncriminal traffic infraction, 383 punishable as a moving violation as provided in chapter 318. 384 registrant is listed on the registration issued under this Section 9. Paragraph (b) of subsection (4) of section 385 section, the eligible applicant shall be noted on the 320.07, Florida Statutes, is amended to read: registration certificate and registration certificate card. 386 320.07 Expiration of registration; renewal required; 387 Section 11. Subsection (5) of section 320.086, Florida 388 Statutes, is amended to read: 389 320.086 Ancient or antique motor vehicles; horseless (b) A person who has been assessed a penalty pursuant to s. 390 carriage, antique, or historical license plates; former military 316.545(2)(b) for failure to have a valid vehicle registration 391 vehicles.certificate is not subject to the delinquent fee authorized by 392 (5) A former military vehicle that is used only in this subsection if such person obtains a valid registration 393 exhibitions, parades, or public display is exempt from the certificate or registration certificate card within 10 working 394 requirement to display a license plate or registration insignia days after such penalty was assessed. The official receipt 395 if the exemption is necessary to maintain the vehicle's accurate authorized by s. 316.545(6) constitutes proof of payment of the 396 military markings. However, the license plate and registration penalty authorized in s. 316.545(2)(b). 397 certificate or registration certificate card issued under this Section 10. Subsection (1) of section 320.0843, Florida 398 section must be carried within the vehicle and available for 399 inspection by any law enforcement officer. 320.0843 License plates for persons with disabilities 400 Section 12. Section 320.1325, Florida Statutes, is amended eligible for permanent disabled parking permits.-401 to read: 402 320.1325 Registration required for the temporarily (1) Any owner or lessee of a motor vehicle who resides in this state and qualifies for a disabled parking permit under s. 403 employed .- Motor vehicles owned or leased by persons who are 320.0848(2), upon application to the department and payment of 404 temporarily employed within the state but are not residents are the license tax for a motor vehicle registered under s. 405 required to be registered. Upon payment of the fees prescribed in this section and proof of insurance coverage as required by 320.08(2), (3)(a), (b), (c), or (e), (4)(a) or (b), (6)(a), or 406 Page 13 of 19 Page 14 of 19 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions. 407

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596-01390-22 2022574c1 596-01390-22 2022574c1 the applicant's resident state, the department shall provide a 436 (9) DENIAL, SUSPENSION, OR REVOCATION.temporary registration plate, and a registration certificate, 437 (b) The department may deny, suspend, or revoke any license and, upon request, a registration certificate card valid for 90 438 issued hereunder or under the provisions of s. 320.77 or s. days to an applicant who is temporarily employed in this state. 439 320.771 upon proof that a licensee has committed, with The temporary registration plate may be renewed one time for an 440 sufficient frequency so as to establish a pattern of wrongdoing additional 90-day period. At the end of the 180-day period of 441 on the part of a licensee, violations of one or more of the temporary registration, the applicant shall apply for a 442 following activities: permanent registration if there is a further need to remain in 443 1. Representation that a demonstrator is a new motor this state. A temporary license registration plate may not be 444 vehicle, or the attempt to sell or the sale of a demonstrator as issued for any commercial motor vehicle as defined in s. 320.01. 445 a new motor vehicle without written notice to the purchaser that The fee for the 90-day temporary registration plate shall be \$40 446 the vehicle is a demonstrator. For the purposes of this section, a "demonstrator," a "new motor vehicle," and a "used motor plus the applicable service charge required by s. 320.04. 447 vehicle" shall be defined as under s. 320.60. Subsequent permanent registration and titling of a vehicle 448 registered hereunder shall subject the applicant to providing 449 2. Unjustifiable refusal to comply with a licensee's proof of Florida insurance coverage as specified in s. 320.02 450 responsibility under the terms of the new motor vehicle warranty and payment of the fees required by s. 320.072, in addition to 451 issued by its respective manufacturer, distributor, or importer. all other taxes and fees required. However, if such refusal is at the direction of the 452 Section 13. Subsection (2) of section 320.58, Florida 453 manufacturer, distributor, or importer, such refusal shall not Statutes, is amended to read: 454 be a ground under this section. 320.58 License inspectors; powers, appointment.-455 3. Misrepresentation or false, deceptive, or misleading (2) Any person who fails or refuses to surrender his or her 456 statements with regard to the sale or financing of motor driver license, registration certificate, registration vehicles which any motor vehicle dealer has, or causes to have, 457 certificate card, and license plate upon lawful demand of an 458 advertised, printed, displayed, published, distributed, inspector, supervisor, or authorized agent of the department is 459 broadcast, televised, or made in any manner with regard to the guilty of a misdemeanor of the second degree, punishable as 460 sale or financing of motor vehicles. provided in s. 775.082 or s. 775.083. 461 4. Failure by any motor vehicle dealer to provide a Section 14. Paragraph (b) of subsection (9) of section 462 customer or purchaser with an odometer disclosure statement and 320.27, Florida Statutes, is amended to read: 463 a copy of any bona fide written, executed sales contract or 320.27 Motor vehicle dealers.agreement of purchase connected with the purchase of the motor 464 Page 15 of 19 Page 16 of 19 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions.

CS for SB 574

596-01390-22 596-01390-22 2022574c1 2022574c1 494 distributor. 465 vehicle purchased by the customer or purchaser. 466 5. Failure of any motor vehicle dealer to comply with the 495 14. Violation of any of the provisions of s. 319.35 by any 467 terms of any bona fide written, executed agreement, pursuant to 496 motor vehicle dealer. 15. Sale by a motor vehicle dealer of a vehicle offered in 468 the sale of a motor vehicle. 497 6. Failure to apply for transfer of a title as prescribed trade by a customer prior to consummation of the sale, exchange, 469 498 470 in s. 319.23(6). 499 or transfer of a newly acquired vehicle to the customer, unless 471 7. Use of the dealer license identification number by any 500 the customer provides written authorization for the sale of the 472 person other than the licensed dealer or his or her designee. 501 trade-in vehicle prior to delivery of the newly acquired 473 8. Failure to continually meet the requirements of the 502 vehicle. 474 licensure law. 503 16. Willful failure to comply with any administrative rule 475 9. Representation to a customer or any advertisement to the 504 adopted by the department or the provisions of s. 320.131(8). public representing or suggesting that a motor vehicle is a new 476 505 17. Violation of chapter 319, this chapter, or ss. 559.901-477 motor vehicle if such vehicle lawfully cannot be titled in the 559.9221, which has to do with dealing in or repairing motor 506 478 name of the customer or other member of the public by the seller 507 vehicles or mobile homes. Additionally, in the case of used 479 using a manufacturer's statement of origin as permitted in s. 508 motor vehicles, the willful violation of the federal law and 319.23(1). 480 509 rule in 15 U.S.C. s. 2304, 16 C.F.R. part 455, pertaining to the 481 10. Requirement by any motor vehicle dealer that a customer consumer sales window form. 510 482 or purchaser accept equipment on his or her motor vehicle which 511 18. Failure to maintain evidence of notification to the 483 was not ordered by the customer or purchaser. 512 owner or co-owner of a vehicle regarding registration or titling 484 11. Requirement by any motor vehicle dealer that any 513 fees owed as required in s. 320.02(18) s. 320.02(17). 485 customer or purchaser finance a motor vehicle with a specific 514 19. Failure to register a mobile home salesperson with the 486 financial institution or company. department as required by this section. 515 487 12. Requirement by any motor vehicle dealer that the 516 Section 15. Paragraph (a) of subsection (2) of section 322.121, Florida Statutes, is amended to read: 488 purchaser of a motor vehicle contract with the dealer for 517 489 322.121 Periodic reexamination of all drivers.physical damage insurance. 518 490 (2) For each licensee whose driving record does not show 13. Perpetration of a fraud upon any person as a result of 519 491 dealing in motor vehicles, including, without limitation, the 520 any revocations, disqualifications, or suspensions for the 492 misrepresentation to any person by the licensee of the 521 preceding 7 years or any convictions for the preceding 3 years 493 licensee's relationship to any manufacturer, importer, or 522 except for convictions of the following nonmoving violations: Page 17 of 19 Page 18 of 19 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions. Florida Senate - 2022

596-01390-22	2022574c1
<ul><li>(a) Failure to exhibit a vehicle registration</li></ul>	1
24 vehicle registration certificate card, rental agree	
25 card pursuant to s. 320.0605;	,
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27 the department shall cause such licensee's license	to be
<pre>28 prominently marked with the notation "Safe Driver."</pre>	
29 Section 16. This act shall take effect July 1,	
	2022.
Page 19 of 19	
-	d are additions
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The Florida Senate

# **Committee Agenda Request**

To:Senator George Gainer, Chair<br/>Appropriations Subcommittee on Transportation, Tourism, and Economic<br/>Development

Subject: Committee Agenda Request

Date: December 7, 2021

I respectfully request that **Senate Bills #574 and 576**, relating to Motor Vehicle Registration Certificate Cards , be placed on the:

committee agenda at your earliest possible convenience.



next committee agenda.

2<sup>nd</sup> request

;B2\_

Senator Audrey Gibson Florida Senate, District 6

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By:	The Professior	nal Staff of		ns Subcommittee or elopment	n Transportatio	n, Tourism, and Economic
BILL:	CS/SB 576					
INTRODUCER:	Transportation Committee and Senator Gibson					
SUBJECT:	ECT: Fees/Registration Certificate Card					
DATE: January 25,		, 2022	REVISED:			
ANALYST		STAF	F DIRECTOR	REFERENCE		ACTION
Proctor	Vickers		TR	Fav/CS		
Wells	Hrdlicka		ATD	Recommen	nd: Favorable	
				AP		

# Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

#### I. Summary:

CS/SB 576 authorizes the collection of service charges for each original or duplicate issuance or transfer of a registration certificate card, similar to other transactions under current law. Specifically, the bill authorizes a mail service charge for delivery of a registration certificate card using U.S. mail service and a \$2.50 registration service charge.

SB 574, which this bill is linked to, requires the application form for motor vehicle registration and renewal of registration to include language permitting an applicant to request a registration certificate card. The bill also amends several statutes to allow for a registration certificate card to be used in place of a motor vehicle registration certificate.

SB 574 may have an indeterminate negative fiscal impact to the DHSMV and tax collectors, which may be offset by the collection of a mail service charge and a \$2.50 registration service charge in connection with the issuance of each registration certificate card. Please see Section V. Fiscal Impact Statement for additional information.

Because this bill authorizes a new state fee, it will require a two-thirds vote of each house in order to pass.

This bill will take effect on the same date that SB 574 or similar legislation takes effect, if such legislation is adopted in the same legislative session or an extension thereof and becomes a law.

### II. Present Situation:

### **Motor Vehicle Registration Fees**

Initial vehicle registrations require a \$225 initial registration fee, which must be paid when the owner does not have a license plate or record of a license plate registered in their name for a vehicle they previously owned in Florida, to transfer to a newly acquired vehicle. The DHSMV must deposit 85.7 percent of the fee into the State Transportation Trust Fund and 14.3 percent of the fee into the Highway Safety Operating Trust Fund.<sup>1</sup> An initial registration must take place in person at a local service center at the time of titling.

A vehicle owner may renew their vehicle registration for a period of one or two years and may renew up to three months in advance of the registration expiration.<sup>2</sup> Vehicle registrations expire at midnight on the first owner's birth date unless the owner is a business. Examples of the annual renewal fee include: automobiles up to 2,499 pounds are \$14.50, automobiles 2,500 - 3,499 pounds are \$22.50, automobiles 3,500 or more pounds are \$32.50, and trucks up to 1,999 pounds are \$14.50.<sup>3</sup>

# **Registration Service Charge**

The DHSMV collects a registration service charge of \$2.50 for each application that is handled in connection with transfer or duplicate issuance of a registration certificate. The service charge is retained by the DHSMV or by the tax collector, as the case may be, as other fees accruing to those offices.<sup>4</sup> The tax collector may impose an additional service charge of up to 50 cents on the transfer or duplicate issuance of a registration certificate if the transaction occurs at a tax collector's branch office.<sup>5</sup> In addition, if a tax collector may determine additional service charges to be collected by privately owned license plate agents approved by the tax collector. Additional service charges to the license plate agent. The license plate agent must enter into a contract with the tax collector regarding the disclosure of additional service charges.<sup>6</sup>

The registration service charges collected by the DHSMV on all applications handled directly from its office and any fees returned to it by the tax collector must be paid into the Highway Safety Operating Trust Fund.<sup>7</sup>

# Mail Service Charge

The DHSMV and tax collectors may at the request of the applicant use United States mail service to deliver registration certificates and renewals.<sup>8</sup> A mail service charge may be collected for each registration certificate and validation sticker mailed by the DHSMV or tax collector.

<sup>&</sup>lt;sup>1</sup> Section 320.072, F.S.

<sup>&</sup>lt;sup>2</sup> Section 320.071(1)(a), F.S.

<sup>&</sup>lt;sup>3</sup> Section 320.08, F.S.

<sup>&</sup>lt;sup>4</sup> Section 320.04(1)(a), F.S.

<sup>&</sup>lt;sup>5</sup> Section 320.04(1)(c), F.S.

<sup>&</sup>lt;sup>6</sup> Section 320.04(3), F.S.

<sup>&</sup>lt;sup>7</sup> Section 320.04(2), F.S.

<sup>&</sup>lt;sup>8</sup> Section 320.031(1), F.S.

Each registration certificate and validation sticker must be mailed by first-class mail unless otherwise requested by the applicant. The amount of the mail service charge is the actual postage required, rounded to the nearest 5 cents, plus a 25 cent handling charge. The mail service charge is in addition to any other service charge and must be deposited into the Highway Safety Operating Trust Fund.<sup>9</sup>

# III. Effect of Proposed Changes:

**Section 1** of the bill amends s. 320.031, F.S., as amended by SB 574, to authorize the collection of a mail service charge for delivery of a registration certificate card by U.S. mail service. As provided under current law, the amount of a mail service charge must be the actual postage required, rounded to the nearest 5 cents, plus a 25 cent handling charge.

**Section 2** of the bill amends s. 320.04, F.S., to authorize the collection of a service charge of \$2.50 on each original or duplicate issuance or transfer of a registration certificate card. The service charge will be retained by the DHSMV or by the tax collector, as the case may be, similar to other fees accruing to those offices. This service charge of \$2.50 is the same fee currently charged for motor vehicle registration certificates.

**Section 3** of the bill provides that the bill will take effect on the same date that SB 574 or similar legislation takes effect, if such legislation is adopted in the same legislative session or an extension thereof and becomes a law. SB 574 is effective July 1, 2022.

# IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

Article VII, s. 19, of the Florida Constitution requires that a new state tax or fee, as well as an increased state tax or fee, must be approved by two-thirds of the membership of each house of the Legislature and must be contained in a separate bill that contains no other subject. Article VII, s. 19(d)(1), of the Florida Constitution defines "fee" to mean "any charge or payment required by law, including any fee for service, fee or cost for licenses, and charge for service."

<sup>&</sup>lt;sup>9</sup> Section 320.031(2), F.S.

The \$2.50 fee for the registration certificate card may be a new state fee subject to the constitutional requirements.

The bill also authorizes the DHSMV and tax collectors to, at the request of the applicant, use U.S. mail service to deliver a registration certificate card. Current law already authorizes the use of U.S. mail service for delivery of documents and to collect a mail service charge.

E. Other Constitutional Issues:

None identified.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

The bill provides that registration certificate cards are subject to:

- The existing mail service charge, should an applicant request the registration service card be mailed, of actual postage required, rounded to the nearest 5 cents, plus a 25 cent handling charge; and
- A registration service charge of \$2.50, similar to the fee currently charged for motor vehicle registration certificates.

The Revenue Estimating Conference has not yet met to estimate an impact of this bill.

B. Private Sector Impact:

Applicants who choose to receive a registration certificate card will be required to pay a registration service charge of \$2.50.

Applicants requesting to use U.S. mail service to deliver a registration certificate card must pay the actual postage required, rounded to the nearest 5 cents, plus a 25 cent handling charge.

C. Government Sector Impact:

The bill may have an indeterminate negative fiscal impact to the DHSMV associated with the materials and equipment needed and programming requirements for the Florida Real-Time Vehicle Information System. The DHSMV and tax collectors will experience costs related to the issuance, renewal, or transfer of registration certificate cards and their delivery. However, any negative fiscal impact may be offset by the collection of a mail service charge for delivery and a service charge for the original issuance, duplicate issuance, or transfer of a registration certificate card authorized by the bill. The collection of these charges will have an indeterminate positive fiscal impact to the DHSMV and tax collectors who process a registration certificate card requests.

# VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 320.031 and 320.04.

#### IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by Transportation on December 1, 2021:

Links the bill to SB 574 and clarifies that a \$2.50 service charge is imposed on each original or duplicate issuance or transfer of a registration certificate card.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

CS for SB 576

By the Committee on Transportation; and Senator Gibson

596-01391-22 2022576c1 1 A bill to be entitled 30 2 An act relating to fees; amending s. 320.031, F.S.; 31 authorizing the Department of Highway Safety and Motor 32 Vehicles to collect a mail service charge for mailed 33 registration certificate cards; amending s. 320.04, 34 F.S.; imposing a specified service charge for the 35 original or duplicate issuance or transfer of a 36 registration certificate card; providing for the 37 ç retention of the service charge; providing a 38 10 contingent effective date. 39 11 40 12 Be It Enacted by the Legislature of the State of Florida: 41 13 42 14 Section 1. Section 320.031, Florida Statutes, as amended by 43 15 SB 574, 2022 Regular Session, is amended to read: 44 16 320.031 Mailing of registration certificates, registration 45 certificate cards, license plates, and validation stickers.-17 46 18 (1) The department and the tax collectors of the several 47 19 counties of this the state may at the request of the applicant 48 20 use United States mail service to deliver registration 49 21 certificates and registration certificate cards and renewals 50 22 thereof, license plates, mobile home stickers, and validation 51 23 stickers to applicants. 52 24 (2) A mail service charge may be collected for each 53 25 registration certificate, registration certificate card, license 26 plate, mobile home sticker, and validation sticker mailed by the 27 department or any tax collector. Each registration certificate, 2.8 registration certificate card, license plate, mobile home sticker, and validation sticker shall be mailed by first-class 29 Page 1 of 2 CODING: Words stricken are deletions; words underlined are additions.

596-01391-22 2022576c1 mail unless otherwise requested by the applicant. The amount of the mail service charge shall be the actual postage required, rounded to the nearest 5 cents, plus a 25-cent handling charge. The mail service charge is in addition to the service charge provided by s. 320.04. All charges collected by the department under this section shall be deposited into the Highway Safety Operating Trust Fund. Section 2. Paragraph (a) of subsection (1) of section 320.04, Florida Statutes, is amended to read: 320.04 Registration service charge.-(1) (a) A service charge of \$2.50 shall be imposed on each application that is handled in connection with original issuance, duplicate issuance, or transfer of a license plate, mobile home sticker, or validation sticker or with transfer or duplicate issuance of a registration certificate. A service charge of \$2.50 shall be imposed on each original or duplicate issuance or transfer of a registration certificate card. A This service charge under this paragraph shall be retained by the department or by the tax collector, as the case may be, as other fees accruing to those offices. Section 3. This act shall take effect on the same date that SB 574 or similar legislation takes effect, if such legislation is adopted in the same legislative session or an extension thereof and becomes a law.

Page 2 of 2 CODING: Words stricken are deletions; words underlined are additions.



The Florida Senate

# **Committee Agenda Request**

To:Senator George Gainer, Chair<br/>Appropriations Subcommittee on Transportation, Tourism, and Economic<br/>Development

Subject: Committee Agenda Request

Date: December 7, 2021

I respectfully request that **Senate Bills #574 and 576**, relating to Motor Vehicle Registration Certificate Cards , be placed on the:

committee agenda at your earliest possible convenience.



next committee agenda.

2<sup>nd</sup> request

;B2\_

Senator Audrey Gibson Florida Senate, District 6

### The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

5	CD 700			elopment		
BILL:	SB 780					
INTRODUCER:	Senator Hutson					
SUBJECT:	Airports					
DATE:	January 25	2022	REVISED:			
	,	· · ·	NEVIOLD.			
ANALYST		STAF	F DIRECTOR	REFERENCE	ACTION	
I. Price		Vicke	rs	TR	Favorable	
. McAuliffe		Hrdlicka		ATD	<b>Recommend: Favorable</b>	
3.				AP		

#### I. Summary:

SB 780 expands the publicly owned, publicly operated airports eligible for higher funding levels for master planning and eligible aviation development projects by the Florida Department of Transportation (FDOT). Currently, the higher funding is dependent on the availability of federal funds:

- If federal funds are *not* available, the FDOT may fund up to 80 percent of such projects and a 20 percent local match is required.
- If federal funds *are* available, the FDOT may fund up to 80 percent of *the non-federal* share of such projects, or 80 percent of the local match requirement.

This funding is currently limited to airports that have no scheduled commercial service. The bill revises this restriction so that the 80 percent funding levels are limited to:

- General aviation airports; or
- Commercial service airports that have fewer than 100,000 passenger boardings per year as determined by the Federal Aviation Administration.

The bill results in potential funding at the 80 percent funding levels for Vero Beach Regional Airport.

The bill presents no fiscal impact to the FDOT, as the available funding for the identified projects is not revised. The bill may increase by one the number of airports potentially competing for such funding. The bill may increase opportunities for the identified airport to advance aviation projects.

The bill takes effect July 1, 2022.

Page 2

# II. Present Situation:

# **Airport Oversight**

The Federal Aviation Administration (FAA) is responsible for planning and developing a safe and efficient national airport system. This includes all programs related to airport safety and inspections and standards for airport design, construction, and operation. Federal law requires each commercial service airport to operate under a federal certificate and comply with federal aviation requirements. The FAA is responsible for national airport planning and environmental and social requirements and establishes policies related to airport rates and charges, compliance with grant assurances, and airport privatization.<sup>1</sup>

At the state level, the FDOT is responsible for planning airport systems and promoting the further development and improvement of airport facilities.<sup>2</sup> The owner or lessee of a proposed public airport<sup>3</sup> must receive the FDOT's approval before site acquisition or construction or establishment of a public airport facility.<sup>4</sup> The FDOT is also responsible for licensing public airport facilities before the operation of aircraft to or from the facility and must inspect such facilities prior to licensing or license renewal.<sup>5</sup> Florida law authorizes local governments to establish and operate airports<sup>6</sup> and governs airport zoning and land use issues.<sup>7</sup>

# FAA Airport Categories

Under federal regulations:

- A general aviation airport is a public-use airport that, as determined by the FAA, does not have scheduled commercial service or has scheduled service of less than 2,500 passenger boardings<sup>8</sup> each year.<sup>9</sup>
- A commercial service airport is a public airport that the FAA determines has at least 2,500 passenger boardings each year and is receiving scheduled passenger aircraft service.<sup>10</sup>
  - A large hub airport is a commercial service airport that has at least 1 percent of the passenger boardings in United States.<sup>11</sup>

<sup>&</sup>lt;sup>1</sup> See Federal Aviation Administration, *Airports*, <u>https://www.faa.gov/about/office\_org/headquarters\_offices/arp/</u> (last visited December 17, 2021).

<sup>&</sup>lt;sup>2</sup> Section 332.001, F.S.

<sup>&</sup>lt;sup>3</sup> The term "airport" is defined in s. 330.27(6), F.S. For purposes of FDOT approval and licensure, the term "public airport" means an airport, publicly or privately owned, which is open for use by the public.

<sup>&</sup>lt;sup>4</sup> Section 330.30(1), F.S.

<sup>&</sup>lt;sup>5</sup> Section 330.30(2), F.S.

<sup>&</sup>lt;sup>6</sup> See ch. 332, F.S.

<sup>&</sup>lt;sup>7</sup> See ch. 333, F.S.

<sup>&</sup>lt;sup>8</sup> "Passenger boardings" means, unless the context indicates otherwise, revenue passenger boardings in the United State *in the prior calendar year* on an aircraft in service in air commerce and includes passengers who continue on an aircraft in international flight that stops at an airport in the 48 contiguous states, Alaska, or Hawaii for a nontraffic purpose.

<sup>49</sup> U.S.C. 47102(15).

<sup>&</sup>lt;sup>9</sup> 49 U.S.C. 47102(8).

<sup>&</sup>lt;sup>10</sup> 49 U.S.C. 47102(7).

<sup>&</sup>lt;sup>11</sup> 49 U.S.C. 47102(11). Based on the latest FAA data available (calendar year 2020), Florida's large hub airports are Orlando International, Miami International, Fort Lauderdale/Hollywood International, and Tampa International.

- A medium hub airport is a commercial service airport that has at least 0.25 percent but less than 1 percent of the passenger boardings in the United States.<sup>12</sup>
- A small hub airport is a commercial service airport that has at least 0.05 percent but less than 0.25 percent of the passenger boardings in the United States.<sup>13</sup>
- A non-hub airport is a commercial service airport that has less than 0.05 percent of the passenger boardings in the United States but has more than 10,000 passenger boardings.<sup>14</sup>
- Primary airports are commercial service airports that have more than 10,000 passenger boardings each year.<sup>15</sup>
- Nonprimary airports are commercial service airports that have at least 2,500 and no more than 10,000 passenger boardings each year.<sup>16</sup>

#### **Federal Airport Funding**

Airports receive federal grants administered by the FAA. The main grant program for federal funds is the Airport Improvement Program (AIP). The AIP provides grants to public agencies (and, in some cases, to private owners and entities) for the planning and development of public-use airports.<sup>17</sup>

Eligible AIP projects include airport improvements related to enhancing airport safety, capacity, security, and environmental concerns. In general, airports may receive AIP funds for most airfield capital improvements or rehabilitation projects and, in some specific situations, for terminals, hangars, and nonaviation development. Certain professional services that are necessary for eligible projects may also be eligible. The FAA must be able to determine that the projects are justified based on civil aeronautical demand. The projects must also meet federal environmental and procurement requirements.<sup>18</sup>

### **State Airport Funding**

Sections 332.003 through 332.007, F.S., create the Florida Airport Development and Assistance Act. The act sets forth a number of duties of the FDOT, including, but not limited to:

- Providing coordination and assistance for the development of a viable aviation system.
- Assisting airport sponsors in airport master planning.

<sup>&</sup>lt;sup>12</sup> 49 U.S.C. 47102(13). Florida's medium hub airports are Southwest Florida International (Ft. Myers), Palm Beach International, and Jacksonville International.

<sup>&</sup>lt;sup>13</sup> 49 U.S.C. 47102(25). Florida's small hub airports are Orlando Sanford International, Sarasota/Bradenton International, Punta Gorda, Pensacola International, Destin-Ft. Walton Beach, Northwest Florida Beaches International (Panama City), and Key West International.

<sup>&</sup>lt;sup>14</sup> 49 U.S.C. 47102(14). Florida's non-hub airports are Tallahassee International, Daytona Beach International, Gainesville Regional, and Melbourne Orlando International.

<sup>&</sup>lt;sup>15</sup> *Id.* 49 U.S.C. 47102(14).

<sup>&</sup>lt;sup>16</sup> See Federal Aviation Administration, *Airports, Planning and Capacity, Airport Categories*, <u>https://www.faa.gov/airports/planning\_capacity/categories/</u> (last visited on December 17, 2021).

<sup>&</sup>lt;sup>17</sup> See Federal Aviation Administration, *Airports, Airport Improvement Program (AIP), Overview: What is AIP?*, https://www.faa.gov/airports/aip/overview/ (last visited December 17, 2021).

<sup>&</sup>lt;sup>18</sup> See FDOT, Updated 2021 Agency Legislative Bill Analysis of House Bill 1143, p. 4 (March 9, 2021) (on file in the Senate Transportation Committee).

- Providing financial and technical assistance to public agencies operating public-use airports<sup>19</sup> by making resources available on a cost-reimbursement basis to such agencies for special needs of limited duration.
- Administering the FDOT's participation in the program of aviation and airport grants.
- Encouraging the maximum allocation of federal funds to local airport projects in this state.<sup>20</sup>

Section 332.007, F.S., relates to the administration and financing of aviation and airport programs and projects. The FDOT must prepare and continuously update an aviation and airport work program based on a collection of the local sponsors'<sup>21</sup> proposed projects to be included in the FDOT's work program.<sup>22</sup> The FDOT's airport work program must separately identify development projects and discretionary capacity improvement projects.<sup>23</sup> The FDOT's airport work program must be consistent with the statewide aviation system plan and, to the maximum extent feasible, with approved local government comprehensive plans. Projects involving FDOT-administered funds to be undertaken and implemented by the airport sponsor must be included in the aviation and airport work program.<sup>24</sup> Assistance may only be provided for projects that are included in the FDOT's adopted work program.<sup>25</sup>

Only projects or programs provided for in the act that will contribute to the implementation of the state aviation system plan, that are consistent with and will contribute to the implementation of any airport master plan or layout plan, and that are consistent, to the maximum extent feasible, with the approved local government comprehensive plans are eligible for the expenditure of state funds in accordance with fund participation rates and priorities.<sup>26</sup>

#### Authorized Funding Participation Levels

Current law authorizes the FDOT to participate in the capital cost of eligible public airport and aviation development projects at specified rates, unless otherwise provided in the General Appropriations Act or the associated implementing bill. Subject to availability of appropriated funds, the FDOT may generally fund up to 50 percent of the portion of eligible airport project costs which are not funded by the federal government.<sup>27</sup> However, subject to appropriation, the FDOT may fund the capital cost of eligible public airport and aviation development projects at a higher rate for certain types of projects.<sup>28</sup>

When federal funds are not available, the FDOT may fund up to 80 percent of master planning<sup>29</sup> and eligible aviation development projects at publicly owned, publicly operated airports,

<sup>&</sup>lt;sup>19</sup> Section 332.004(14), F.S., defines the term "public-use airport" as any publicly owned airport which is used or to be used for public purposes.

<sup>&</sup>lt;sup>20</sup> Section 332.006, F.S.

<sup>&</sup>lt;sup>21</sup> Section 332.004(15), F.S., defines the term "sponsor" as any eligible agency which, either individually or jointly with one or more eligible agencies, submits to the FDOT an application for financial assistance for an airport development project. <sup>22</sup> The FDOT's work program is developed pursuant to s. 339.135, F.S.

<sup>&</sup>lt;sup>23</sup> Section 332.007(2)(a), F.S.

<sup>&</sup>lt;sup>24</sup> Section 332.007(2)(b), F.S.

<sup>&</sup>lt;sup>25</sup> Section 332.007(3), F.S.

<sup>&</sup>lt;sup>26</sup> Section 332.007(5), F.S.

<sup>&</sup>lt;sup>27</sup> Section 332.007(6)(a), F.S.

<sup>&</sup>lt;sup>28</sup> Id.

<sup>&</sup>lt;sup>29</sup> "Airport master planning" means the development, for planning purposes, of information and guidance to determine the extent, type, and nature of development needed at a specific airport. Section 332.004(3), F.S.

requiring a 20 percent local match. If federal funds are available, the FDOT may fund up to 80 percent of the nonfederal share of such projects, or 80 percent of the local match requirement. Such funding is currently limited to airports that have no scheduled commercial service.<sup>30</sup>

#### III. Effect of Proposed Changes:

The bill amends s. 332.007(6)(c), F.S., revising the airports potentially eligible for FDOT participation in funding of master planning and eligible aviation development projects. Under the bill, the FDOT can fund projects at:

- General aviation airports;<sup>31</sup> or
- Commercial service airports that have less than 100,000 passenger boardings per year as determined by the FAA.

The bill removes the current restriction of such funding to projects at airports having no scheduled commercial service.

This revision results in potential funding eligibility at the 80 percent funding levels for the specified projects at Vero Beach Regional Airport. While that airport was previously categorized by the FAA as a commercial service airport due to enplanements at the end of calendar year 2019 (7,698), the FAA now categorizes the airport as a general aviation airport due to reduced enplanements at the end of calendar year 2020 (2,337). Based on the FAA data, no additional airport appears to currently qualify for the potential funding eligibility under the bill.<sup>32</sup>

The bill takes effect July 1, 2022.

### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

<sup>&</sup>lt;sup>30</sup> Section 332.007(6)(c), F.S.

<sup>&</sup>lt;sup>31</sup> The FDOT previously advised with respect to 2021 SB 1466, containing the same revision relevant to general aviation airports, that the bill presents no change with respect to general aviation airports, as current law already includes these airports. See FDOT email to Senate Transportation Committee staff, March 15, 2021 (on file in the Senate Transportation Committee).

<sup>&</sup>lt;sup>32</sup> Federal Aviation Administration, *Passenger Boarding (Enplanement) and All-Cargo Data for U.S. Airports – Airports*, <u>https://www.faa.gov/airports/planning\_capacity/passenger\_allcargo\_stats/passenger/</u> (last visited December 17, 2021.)

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The bill presents no fiscal impact to the FDOT, as any funding for the identified projects is not increased, but the number of airports competing for such funding is potentially increased by one. Over time, the pool of eligible applicants for any available funding for the identified projects may vary with the number of passenger boardings in the United States and the resulting FAA classification of Florida airports.

The bill may increase opportunities to advance the specified aviation projects at the identified publicly owned, publicly operated airport, including, but not limited to, funding assistance to meet the 20 percent local match requirement when federal funds are available.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends section 332.007 of the Florida Statutes.

#### IX. Additional Information:

A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

# B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

SB 780

By Senator Hutson

	7-00710-22 2022780
1	A bill to be entitled
2	An act relating to airports; amending s. 332.007,
3	F.S.; revising the types of airports eligible for
4	specified funding of master planning and eligible
5	aviation development projects by the Florida
6	Department of Transportation; providing an effective
7	date.
8	
9	Be It Enacted by the Legislature of the State of Florida:
10	
11	Section 1. Paragraph (c) of subsection (6) of section
12	332.007, Florida Statutes, is amended to read:
13	332.007 Administration and financing of aviation and
14	airport programs and projects; state plan
15	(6) Subject to the availability of appropriated funds, the
16	department may participate in the capital cost of eligible
17	public airport and aviation development projects in accordance
18	with the following rates, unless otherwise provided in the
19	General Appropriations Act or the substantive bill implementing
20	the General Appropriations Act:
21	(c) When federal funds are not available, the department
22	may fund up to 80 percent of master planning and eligible
23	aviation development projects at publicly owned, publicly
24	operated airports. If federal funds are available, the
25	department may fund up to 80 percent of the nonfederal share of
26	such projects. Such funding is limited to general aviation
27	airports, or commercial service airports that have fewer than
28	100,000 passenger boardings per year as determined by the
29	Federal Aviation Administration airports that have no scheduled

Page 1 of 2

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7-00710-22

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2022780

#### 30 commercial service.

Section 2. This act shall take effect July 1, 2022.

Page 2 of 2 CODING: Words stricken are deletions; words <u>underlined</u> are additions.



The Florida Senate

# **Committee Agenda Request**

То:	Senator George Gainer, Chair Appropriations Subcommittee on Transportation, Tourism, and Economic Development
Subject:	Committee Agenda Request
Date:	December 14, 2021

I respectfully request that Senate Bill #780, relating to Airports, be placed on the:

committee agenda at your earliest possible convenience.



next committee agenda.

In A Aut.

Senator Travis Hutson Florida Senate, District 7

# CourtSmart Tag Report

 Room: SB 110
 Case No.:
 Type:

 Caption: Senate Appropriations Subcommittee on Transportation, Tourism, and Economic Development Judge:

 Started:
 1/26/2022 1:01:49 PM

	/2022 1:26:27 PM Length: 00:24:39
2.100. 1/20	
1:01:49 PM	Sen. Hooper (Chair)
1:03:14 PM	S 410
1:03:26 PM	Sen. Rodriguez
1:04:30 PM	Sen. Gibson
1:05:18 PM	Sen. Rodriguez
1:06:05 PM	Sen. Hutson
1:06:45 PM	Sen. Rodriguez
1:06:56 PM	Melissa Wandall, President, National Coalition for Safer Roads
1:10:59 PM	Brita Lincoln, Florida Parent Teacher Association, waives in support
1:11:16 PM	Becky Afonso, Executive Director, Florida Bicycle Association, waives in support
1:11:20 PM	Jennifer Cook Pritt, Deputy Executive Director, Florida Police Chiefs Association, waives in support
1:11:32 PM	Sen. Boyd
1:12:10 PM	Sen. Cruz
1:13:07 PM	Sen. Rodriguez
1:13:48 PM	S 574
1:14:00 PM	Sen. Gibson
1:15:24 PM	Sen. Gibson
1:16:06 PM	S 576
1:16:14 PM	Sen. Gibson
1:16:51 PM	Sen. Cruz
1:17:21 PM	Sen. Gibson
1:18:10 PM	Sen. Cruz
1:18:54 PM	Sen. Gibson
1:20:04 PM	S 780
1:20:10 PM	Sen. Hutson
1:22:25 PM	S 438
1:22:35 PM	Sen. Burgess
1:23:01 PM 1:23:17 PM	Sen. Cruz
-	Sen. Burgess Sen. Boyd
1:23:55 PM 1:24:19 PM	Sen. Gibson
1:24:19 PM	Sen. Burgess
1:24:47 PM	Sen. Hooper
1.2J.4/ FIV	