Tab 1	-	<b>3 80</b> by otor Veh		; (Similar to CS/CS/H 06515	) Relief of Christeia Jones/Department	of Highway Safety
165518	Т	S	RCS	ATD, Baxley	In title, delete L.132	02/16 12:12 PM
698006	А	S L	RCS	ATD, Baxley	Delete L.146:	02/16 12:12 PM
Tab 2	CS/SE	<b>3 160</b> by	y <b>TR, Harr</b>	ell; (Compare to H 00037) T	ransportation-related Facility Designati	ions
939530	А	S	RCS	ATD, Harrell	Delete L.61:	02/16 12:12 PM
	<b>SB 1682</b> by <b>Pizzo (CO-INTRODUCERS) Book</b> ; (Identical to H 01469) Transportation Facility Designations/98 Points of Light Road					
Tab 3			-	2		ility
Tab 3 Tab 4	Design	ations/9	98 Points of	Light Road	rry; (Compare to CS/H 00067) Specialt	
	Design	ations/9	98 Points of	Light Road	· ·	y License Plates
Tab 4	Design	ations/9 <b>3 364</b> by	98 Points of y <b>TR, Bear</b>	Light Road (CO-INTRODUCERS) Pe	r <b>ry</b> ; (Compare to CS/H 00067) Specialt	y License Plates 02/16 12:12 PM

#### The Florida Senate

COMMITTEE MEETING EXPANDED AGENDA

#### APPROPRIATIONS SUBCOMMITTEE ON TRANSPORTATION, TOURISM, AND ECONOMIC DEVELOPMENT Senator Gainer, Chair Senator Hooper, Vice Chair

MEETING DATE:	Wednesday, February 16, 2022
TIME:	10:00 a.m.—12:00 noon
PLACE:	Toni Jennings Committee Room, 110 Senate Building

MEMBERS: Senator Gainer, Chair; Senator Hooper, Vice Chair; Senators Ausley, Boyd, Cruz, Garcia, Gibson, Mayfield, Perry, Taddeo, and Wright

ТАВ	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	<b>CS/SB 80</b> Judiciary / Baxley (Similar CS/H 6515)	Relief of Christeia Jones/Department of Highway Safety and Motor Vehicles; Providing for the relief of Christeia Jones, as guardian of Logan Grant, Denard Maybin, Jr., and Lanard Maybin; providing an appropriation to compensate them for injuries and damages sustained as a result of an automobile accident caused by Trooper Raul Umana, an employee of the Florida Highway Patrol, a division of the Department of Highway Safety and Motor Vehicles; providing a limitation on the payment of compensation and attorney fees, etc. SM JU 01/24/2022 Fav/CS ATD 02/16/2022 Fav/CS AP	Fav/CS Yeas 11 Nays 0
2	<b>CS/SB 160</b> Transportation / Harrell (Compare H 37, H 61, CS/H 89, CS/H 147, H 315, H 331, H 661, S 180, S 650, S 1008, S 1092, S 1544)	Transportation-related Facility Designations; Providing honorary designations of certain transportation facilities in specified counties; directing the Department of Transportation to erect suitable markers, etc. TR 01/25/2022 Fav/CS ATD 02/16/2022 Fav/CS AP	Fav/CS Yeas 11 Nays 0
3	<b>SB 1682</b> Pizzo (Identical H 1469)	Transportation Facility Designations/98 Points of Light Road; Providing an honorary designation of a certain transportation facility in a specified county; directing the Department of Transportation to erect suitable markers, etc. TR 01/25/2022 Favorable ATD 02/16/2022 Favorable AP	Favorable Yeas 11 Nays 0

#### COMMITTEE MEETING EXPANDED AGENDA

Appropriations Subcommittee on Transportation, Tourism, and Economic Development Wednesday, February 16, 2022, 10:00 a.m.—12:00 noon

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
4	<b>CS/SB 364</b> Transportation / Bean (Compare CS/H 67, CS/H 141, H 163, CS/H 213, CS/H 355, H 891, S 166, S 194, S 300, S 424, S 724, S 814, S 1328, S 1410)	Specialty License Plates; Revising presale voucher sales requirements for specialty license plates; revising the calculation of certain independent college and university combined specialty license plate sales for certain determinations; revising annual use fee distributions from the sale of the Live the Dream license plate; directing the department to develop Inter Miami CF, Safe Haven for Newborns, Pap Corps Champions for Cancer Research, Learn to Fly, Florida Swims, Ethical Ecotourism, and Down Syndrome Awareness license plates, etc. TR 01/25/2022 Fav/CS ATD 02/16/2022 Fav/CS AP	Fav/CS Yeas 10 Nays 0
5	<b>CS/SB 1178</b> Transportation / Broxson (Similar CS/H 91, Compare H 815, S 812)	License Plates; Authorizing the Department of Highway Safety and Motor Vehicles to conduct a pilot program to evaluate designs, concepts, and technologies for a digital, rather than an alternative, license plate pilot program; authorizing the department to investigate the feasibility of digital license plate designs, concepts, and technologies that, at a minimum, meet certain prerequisites; providing that an owner of a digital license plate is not subject to penalties for failure to display a validation sticker if certain conditions are met; authorizing the department to allow a registered motor vehicle to be equipped with an approved digital license plate in lieu of a physical license plate by a certain date, etc. TR 02/02/2022 Fav/CS ATD 02/16/2022 Favorable AP	Favorable Yeas 11 Nays 0

Other Related Meeting Documents



# THE FLORIDA SENATE

#### SPECIAL MASTER ON CLAIM BILLS

Location 302 The Capitol

Mailing Address

404 South Monroe Street Tallahassee, Florida 32399-1100 (850) 487-5237

	DATE	COMM	ACTION
	1/19/22	SM	Favorable
	1/24/22	JU	Fav/CS
	2/15/22	ATD	Fav/CS
ĺ		AP	

January 19, 2022

The Honorable Wilton Simpson President, The Florida Senate Suite 409, The Capitol Tallahassee, Florida 32399-1100

Re: **SB 80** – Senate Judiciary Committee and Senator Dennis Baxley **HB 6515** – Representative Lawrence McClure Relief of Christeia Jones/Department of Highway Safety and Motor Vehicles

# SPECIAL MASTER'S FINAL REPORT

THIS IS AN UNCONTESTED CLAIM FOR \$17,715,000, BASED ON A MEDIATION SETTLEMENT AGREEMENT BETWEEN THE CLAIMANT, CHRISTEIA JONES, AS PARENT AND NATURAL GUARDIAN OF LOGAN GRANT, DENARD MAYBIN,JR., AND LANARD MAYBIN AND THE FLORIDA HIGHWAY PATROL/FLORIDA DEPARTMENT OF HIGHWAY SAFETY AND MOTOR VEHICLES. THE MEDIATION SETTLEMENT AGREEMENT RESOLVED A CIVIL ACTION ARISING FROM THE NEGLIGENT OPERATION OF A FLORIDA HIGHWAY PATROL VEHICLE WHICH RESULTED IN A CRASH AND SEVERE INJURIES TO THE CHILDREN.

<u>UPDATE TO PRIOR REPORT</u> On October 29, 2019, Ms. Christie M. Letarte, serving as Senate Special Master, held a hearing on a previous version of this bill SB 16 (2020). After the hearing, Ms. Letarte issued a report dated February 6, 2020 containing findings of fact and conclusions of law based on argument and information provided before, during, and at the hearing solely by counsel for the claimants, as a litigation settlement agreement required the Florida Highway Patrol, a division of the Department of Highway Safety and Motor Vehicles, to remain silent on the claim bill and not support or oppose the bill. Ms. Letarte found the amount sought is reasonable when compared to analyses provided by claimants' economist. A copy of that report is attached as an addendum to this report.

Since that time, the Senate President has reassigned the claim to the undersigned to review records and determine whether any changes have occurred since the hearing that, if known at the hearing, might have significantly altered the findings or recommendations in the previous report.

The undersigned has received no information to indicate that any such changes have occurred since the hearing. An updated statement dated August 31, 2021 from the Department of Highway Safety and Motor Vehicles (Department) through its General Counsel, identifying the source of payment for the claim bill if approved by the Legislature without an appropriation of additional funds, and describing the impact that the payment might have on the Department's operations, indicates:

> Senate Bill 80 appropriates \$17,715M from the General Revenue Fund to the [Department] for the relief of Christeia Jones, Logan Grant, Denard Maybin, Jr., and Lanard Maybin. If this legislation is approved without an appropriation, the Department would have no existing budget authority to pay the claim. The only course of action if no appropriation is approved would be to request budget authority from the General Revenue Funds pursuant to Chapter 216.177, F.S. Should an appropriation be made from the Highway Safety Operating Trust Fund, it would severely and detrimentally limit Department operations, requiring vacant positions to be unfilled in order to have the cash to pay the claim and still meet other operational obligations. This would include all Divisions throughout the Department, including the Florida Highway Patrol and Motorist Services Field Offices providing driver license and motor vehicle services.<sup>1</sup>

<sup>&</sup>lt;sup>1</sup> E-mail Correspondence from Ms. Christie S. Utt, General Counsel for the Department (Aug. 31, 2021).

SPECIAL MASTER'S FINAL REPORT – SB 80 January 19, 2022 Page 3

**RECOMMENDATIONS:** 

The undersigned concurs in the following Recommendation in the previous report, which are applicable to SB 80:

Although the settlement agreement resolved Christeia Jones' claims, as well as claims on behalf of her three boys, Ms. Jones is not seeking relief in an individual capacity through this claim bill.<sup>2</sup>

Therefore, the undersigned recommends removing references in the bill identifying Ms. Jones as a claimant, or providing relief to her; or, replacing such portions with clarifying language providing the funds to the special needs trusts of Logan Grant, Denard Maybin, Jr., and Lanard Maybin, which are handled by Ms. Ashley Gonnelli of Guardian Trust Foundation, Inc.<sup>3</sup>

For the reasons set forth above, the undersigned Senate Special Master recommends that Senate Bill 80 (2022) be reported FAVORABLY.

Respectfully submitted,

Mary K. Kraemer Senate Special Master

cc: Secretary of the Senate

# CS by Appropriations Subcommittee on Transportation, Tourism, and Economic Development:

The CS revises the whereas clauses to reflect the settlement total of \$7.785 million and changes the funding source for the claim from the General Revenue Fund to the Highway Safety Operating Trust Fund.

# **CS** by Judiciary

The CS reduces the appropriation in the bill to \$7.5 million.

<sup>&</sup>lt;sup>2</sup> Affidavit of Attorney for Claimants, 1 (Oct. 16, 2019).

<sup>&</sup>lt;sup>3</sup> E-mail Correspondence from Mr. Daniel Smith, Attorney for Claimants (Jan. 16, 2020).



# THE FLORIDA SENATE

#### SPECIAL MASTER ON CLAIM BILLS

Location 409 The Capitol

Mailing Address

404 South Monroe Street

Tallahassee, Florida 32399-1100 (850) 487-5229

DATE	COMM	ACTION
2/6/20	SM	Report Submitted
	JU	
	ATD	
	AP	

February 6, 2020

The Honorable Bill Galvano President, The Florida Senate Suite 409, The Capitol Tallahassee, Florida 32399-1100

#### Re: **SB 16** – Senator Simmons

**HB 6517** – Representative Williamson Relief of Christeia Jones, Logan Grant, Denard Maybin, Jr., and Lanard Maybin by the Department of Highway Safety and Motor Vehicles

# SPECIAL MASTER'S FINAL REPORT

THIS IS AN UNCONTESTED CLAIM FOR GENERAL REVENUE FUNDS IN THE AMOUNT OF \$17,715,000. THIS AMOUNT IS THE REMAINING BALANCE OF AN \$18,000,000 SETTLEMENT AGREEMENT REGARDING ALLEGED NEGLIGENCE OF TROOPER RAUL UMANA AND THE FLORIDA HIGHWAY PATROL, A DIVISION OF THE DEPARTMENT OF HIGHWAY SAFETY AND MOTOR VEHICLES.

FINDINGS OF FACT:

#### The Accident

On May 18, 2014, at approximately 9:25 p.m., Florida Highway Patrol (FHP) Trooper Raul Umana, traveling north on I-75 in a 2007 Crown Victoria patrol vehicle, attempted to turn around using a crossover gap in the median. Trooper Umana had been on the far right shoulder assisting with a disabled vehicle and then made two lane changes with a maximum speed of 45 miles per hour as he crossed to the far left northbound lane and approached the crossover gap.<sup>4</sup> He

<sup>&</sup>lt;sup>4</sup> Florida Highway Patrol Vehicle/Personnel Crash Investigation Report (FHP Report), 25 (Aug. 29, 2014).

entered the median too quickly to properly negotiate the turn and hit the median barrier at a speed of 20 miles per hour before entering the southbound lane.<sup>5</sup>

Ms. Christeia Jones was traveling in the southbound lane with her three children in the backseat (Logan Grant, 2 years old; Lanard Maybin, 5 years old; and Denard Maybin, Jr., 7 years old).

Once entering the southbound lane at nine miles an hour, Trooper Umana's vehicle struck the 2014 Nissan Altima driven by Ms. Jones as well as a Mercedes traveling behind Ms. Jones. Ms. Jones had been traveling at 88 miles per hour, applied brakes and steered right (away from Trooper Umana's vehicle) and was traveling at 62 miles per hour at the time of impact with Trooper Umana's vehicle.<sup>6</sup>

After being struck by Trooper Umana's vehicle and applying brakes, Ms. Jones's Altima slowed to 16.94 miles an hour, and remained in the traveling lanes 179.5 feet from the initial collision.<sup>7</sup> A tractor-trailer truck then collided with the Mercedes immediately behind Ms. Jones's vehicle; and then the tractor-trailer truck hit Ms. Jones's vehicle while traveling at 69 miles per hour. The collision with the tractor-trailer truck accelerated the speed of Ms. Jones's car to 58.33 miles per hour as her vehicle was pushed toward the shoulder of the highway.<sup>8</sup> After both vehicles left the roadway and Ms. Jones's vehicle rotated 270 degrees, the tractor-trailer truck hit Ms. Jones's vehicle a second time and Ms. Jones's vehicle came to rest after hitting a tree. The engine compartment then caught fire.<sup>9</sup>

Ms. Jones was able to exit the vehicle but emergency personnel had to extract her three children who were trapped inside of the car after the rear seat was crushed by impact from the tractor-trailer truck. The FHP report describes damage to the vehicle in great detail<sup>10</sup> and notes the driver of

<sup>&</sup>lt;sup>5</sup> *Id.* at 33.

<sup>&</sup>lt;sup>6</sup> *Id*. at 25.

<sup>&</sup>lt;sup>7</sup> *Id*. at 27.

<sup>&</sup>lt;sup>8</sup> Id.

<sup>&</sup>lt;sup>9</sup> *Id*. at 28.

<sup>&</sup>lt;sup>10</sup> *Id.* at 15. The report includes a description of the extensive crushing and damage to the back of the vehicle. "The rear center and left headrest [were] crushed forward to the back of the driver's seat. The front right seat was twisted to the left by the back seat." *Id.* at 16.

the tractor trailer did not fully apply the brakes until after colliding with the Mercedes, which was inconsistent with a statement made by the driver during the investigation.<sup>11</sup>

#### FHP Report

The FHP report noted no known distractions, adverse weather conditions, or evasive actions that would have contributed to the causation of the crash.<sup>12</sup>

#### Restraints

The FHP report provides both Lanard (5) and Denard (7) were "unrestrained at the time of the crash and suffered critical injuries," and Logan (2) was restrained in a forward facing child seat and suffered critical injuries as a result of the incident.<sup>13</sup>

Ms. Jones confirmed Logan (2) was secured in a forward facing car seat; however, she testified both Lanard (5) and Denard (7) were wearing seatbelts when they began the ride.<sup>14</sup> Additionally, the FHP report includes information from Ms. Jones's grandmother, Marilyn Lilly, who told the investigating officer the two older boys were wearing seatbelts when Ms. Jones left her house.<sup>15</sup> Ms. Jones does not have knowledge of the boys unbuckling themselves during the course of the ride.<sup>16</sup>

Counsel for claimants indicated there was no expert testimony presented suggesting the seatbelts would have made a difference for Lanard and Denard. Counsel noted the one child who was restrained, Logan, was the most severely injured. Counsel suggested if seatbelts were not used by the two older boys–not wearing the belts may have saved their lives.<sup>17</sup>

<sup>&</sup>lt;sup>11</sup> *Id*. at 28.

<sup>&</sup>lt;sup>12</sup> *Id.* at 5.

<sup>&</sup>lt;sup>13</sup> *Id.* at 6-7. "The rear left and center seatbelts were locked in the retracted position. The rear right seat belt appeared to have been cut in two places. The child restraint seat was cracked and the metal seatbelt clip was bent." *Id.* at 16.

<sup>&</sup>lt;sup>14</sup> Deposition, Christeia Jones, 87 (Jan. 18, 2018); Deposition, Trooper Crocker 7:20–7:30.

<sup>&</sup>lt;sup>15</sup> FHP Report at 22.

<sup>&</sup>lt;sup>16</sup> Special Master Hearing at 3:28:43-3:29:45.

<sup>&</sup>lt;sup>17</sup> *Id.* at 14:45-15:58.

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#### Speed

The posted speed limit of the highway where the incident occurred was 70 miles per hour.<sup>18</sup> Information gathered during the FHP's investigation demonstrated Ms. Jones was driving at a speed exceeding the limits and made efforts to slow down just before impact with Trooper Umana's vehicle.

FHP investigators were able to obtain information from the event data recorder in Ms. Jones's vehicle. Prior to Trooper Umana's vehicle hitting Ms. Jones's vehicle, Ms. Jones was traveling at 88 miles per hour; which counsel for the claimants noted as going with the flow of traffic.<sup>19</sup> The FHP report indicates about 1.5-2 seconds prior to impact, speed was reduced to 86 miles per hour. By one second before impact, Ms. Jones was traveling at 79 miles per hour; .5 second before impact, she was traveling at 69 miles per hour.<sup>20</sup>

#### **Medical Injuries**

Ms. Jones is not seeking relief for herself through the claim bill. She seeks relief only for her children. Information regarding injuries to the three children was provided at the special master hearing. The submitted information includes evaluations, for each child, by medical professionals, vocational rehabilitation, and life care planning professionals.

#### Logan Grant

Logan suffered from a severe traumatic brain injury, orbital fractures, lung contusions, and a left subdural hematoma in his brain. He was hospitalized at UF Health Shands Hospital for a month before going to a rehabilitation hospital for another two weeks.<sup>21</sup>

As of November 2017, Logan could walk on his own with fewer falls when wearing a brace on one foot; fatigued easily; was able to dress himself if clothing did not have fasteners; had limited strength and coordination with his left hand; and

<sup>&</sup>lt;sup>18</sup> FHP Report at 5.

<sup>&</sup>lt;sup>19</sup> Special Master Hearing at 51:20-51:30. *See also* FHP Report at 13 (noting none of three witnesses, who were truck drivers, indicated Ms. Jones, the vehicle behind her, nor the tractor-trailer truck were speeding). Counsel for claimants highlighted this information in support of Ms. Jones, who, although speeding, was traveling with the flow of traffic. Special Master hearing at 52:20-:53:06.

<sup>&</sup>lt;sup>20</sup> FHP Report at 18.

<sup>&</sup>lt;sup>21</sup> Special Master Hearing at 16:00-16:30; *see* Kornberg, MD, Paul B., Rehabilitation & Electrodiagnostics: Comprehensive Medical Evaluation, 13 -15 (Nov. 22, 2017).

SPECIAL MASTER'S FINAL REPORT – SB 16 February 6, 2020 Page 5

> had cognitive-behavioral impairment. He was receiving occupational, physical, speech, and behavioral therapy.<sup>22</sup> The doctor evaluating Logan found his "level of function and quality of life has markedly diminished in relation to the motor vehicle crash" and anticipated his deficits are permanent and will require continued multidisciplinary care.<sup>23</sup> The evaluating doctor believes, due to cognitive and communication impairments, Logan is not expected to be able to live alone as an adult, and will require guardianship and attendant care to assist with activities of daily living.<sup>24</sup>

> A doctor examining Logan on behalf of the respondent came to similar conclusions with regard to Logan's abilities and future needs. The doctor found Logan had cognitive deficits with regard to executive functioning and his ability to control behaviors, regulate emotions, and stay on task.<sup>25</sup> This doctor also found Logan will likely need some assistance in making major life and financial decisions; and he is likely to be able to perform labor-oriented work.<sup>26</sup>

> A doctor hired by the claimants conducted a vocational rehabilitation evaluation, which included the finding that he "will not be capable of securing and maintaining competitive employment."<sup>27</sup> The doctor found it reasonable to assume he would have previously been capable of graduating from high school and earning a college degree.<sup>28</sup> The same doctor, in coordination with others, evaluated Logan's needs and developed a life care plan.<sup>29</sup> An economist used underlying reports from doctors evaluating the claimant to estimate economic losses and the cost of future care needs which are identified later in this report.

<sup>&</sup>lt;sup>22</sup>Kornberg, MD, Paul B., Rehabilitation & Electrodiagnostics: Comprehensive Medical Evaluation, 8-10 (Nov. 22, 2017).

<sup>&</sup>lt;sup>23</sup> *Id.* at 14.

<sup>&</sup>lt;sup>24</sup> Id. at 15.

<sup>&</sup>lt;sup>25</sup> Kelderman, M.D., Jill (The Center for Pediatric Neuropsychology), Compulsory Medical Evaluation for Logan Grant, 9 (Aug. 23, 2018).

<sup>&</sup>lt;sup>26</sup> *Id*. at 10.

<sup>&</sup>lt;sup>27</sup> Shahnasarian, Ph.D., Michael, Vocational Rehabilitation Evaluation of Logan Eduardo Grant, 30 (June 25, 2018). This finding is based upon a reasonable degree of vocational rehabilitation probability. *Id. But see* Kelderman, Ph.D. ABPP, Jill, Pediatric Neuropsychological Evaluation, 10 (Aug. 23, 2018) (concluding Logan will likely need some level of supervision throughout adulthood with regard to major life and financial decisions but noting he is likely to be able to work labor-related jobs).

<sup>&</sup>lt;sup>28</sup> *Id*. at 31.

<sup>&</sup>lt;sup>29</sup> Shahnasarian, Ph.D., Michael, 1<sup>st</sup> Update–Life Care Plan Prepared for Logan Eduardo Grant (Aug. 2, 2018).

#### Lanard Maybin

Lanard, who was found in the front of the car under the dashboard, suffered facial lacerations, a left shoulder fracture, a major neurocognitive disorder and behavioral disturbance related to a traumatic brain injury, attention deficit disorder related to traumatic brain injury, and possible post-traumatic stress disorder.<sup>30</sup>

In September 2019, a doctor providing an opinion about Lanard's functional status and needs noted his "level of function and quality of life has markedly diminished" as a result of his injuries. The doctor also noted ongoing neurocognitive and behavioral impairments that impact daily life at home and in school, which will require ongoing multidisciplinary care. The doctor believes these impairments will negatively impact Lanard's future vocational potential and his level of independence; however, the doctor is not certain if Lanard will be able to achieve gainful employment in the competitive job market or live alone as an adult.<sup>31</sup>

In 2019, a doctor conducted a vocational rehabilitation evaluation of Lanard. In reviewing medical records, the doctor noted neuropsychological diagnoses of 1) a major cognitive disorder likely from traumatic brain injury with behavior disturbance; 2) post-traumatic stress disorder; and 3) nocturnal enuresis. Additionally, Lanard indicated difficulty focusing and has ongoing nightmares and accident-related thoughts. His facial scarring is described as "prominent."<sup>32</sup> The same doctor, in coordination with others, evaluated Lanard's needs and developed a life care plan.<sup>33</sup> An economist used underlying reports from doctors evaluating the claimant to estimate economic losses and the cost of future care needs, which are identified later in this report.

 <sup>&</sup>lt;sup>30</sup> Kornberg, M.D., Paul, Comprehensive Medical Evaluation of Lanard Maybin, 11 (Sept. 11, 2019); Shands at the University of Florida, Department of Pediatric Surgery Discharge Note Re: Lanard Maybin (May 23, 2014).
 <sup>31</sup> Kornberg at 11.

<sup>&</sup>lt;sup>32</sup> Shahnasarian, Ph.D., Michael, Vocational Rehabilitation Evaluation of Lanard Maybin, 26 (Aug. 14, 2019).
<sup>33</sup> Shahnasarian, Ph.D., Michael, 1<sup>st</sup> Update–Life Care Plan Prepared for Lanard Maybin (Nov. 4, 2019). During his testimony at the special master hearing, Dr. Shanasarian indicated one needed change to page 19 of his original report. He noted it should read, "to be determined" as to whether Lanard would require a live-in personal care attendant after the age of 22. See Shanasarian, Life Care Plan Prepared for Lanard Maybin (Oct. 18, 2019). The correction was at the request of Dr. Gorman, a neuropsychologist, who could not state, with probability, the ongoing need beyond age 21. Special Master Hearing at 1:29:40-1:30:06. Counsel for claimants submitted a revised life care plan and a revised economic loss analysis report regarding Lanard in November of 2019, as cited above.

SPECIAL MASTER'S FINAL REPORT – SB 16 February 6, 2020 Page 7

#### Denard Maybin

Denard suffered from a traumatic brain injury, right subdural hematoma, and diffuse axonal injury. <sup>34</sup> A 2015 follow-up MRI showed scarring and shrinking of the brain in some areas; and an old hemorrhage in the bilateral front lobes (which are responsible for executive functioning and emotional regulation).<sup>35</sup>

In 2017, a doctor evaluated Denard for the purpose of providing an opinion about his functional status and future needs. The doctor found his "level of function and quality of life has markedly diminished in relation to the motor vehicle crash."<sup>36</sup> The evaluation noted mild right lower extremity weakness with motor perceptual, communication, and cognitive impairments, which are anticipated to be permanent.<sup>37</sup> As a result of cognitive and functional impairments, the evaluating doctor believes Denard will require ongoing multidisciplinary care and is not expected to attain gainful employment in the competitive job market.<sup>38</sup>

A doctor examining Denard on behalf of the respondent found Denard has "significant weaknesses" with regard to executive functioning, "remarkable deficits" with regard to organization, "significant difficulties with fine motor skills," as well as visualspatial deficits.<sup>39</sup> With regard to Denard's abilities and future needs, the doctor found Denard is unlikely to attain a standard high school diploma and notes he will likely require some level of assistance and supervision with major life and financial decisions.<sup>40</sup> However, he is "unlikely to require a personal care attendant as he will be able to care for his personal needs."<sup>41</sup> This doctor also believes Denard will be able to perform labor-oriented work.<sup>42</sup>

<sup>&</sup>lt;sup>34</sup> Special Master Hearing at 16:32-16:58; see Kornberg, M.D., Paul B, Rehabilitation & Electrodiagnostics: Comprehensive Medical Evaluation–Denard Maybin, 2-3 (Nov. 22, 2017).

<sup>&</sup>lt;sup>35</sup> Kornberg at 6; see Special Master Hearing at 2:19:00-2:20:45.

<sup>&</sup>lt;sup>36</sup> Kornberg at 12.

<sup>&</sup>lt;sup>37</sup> *Id*. at 12.

<sup>&</sup>lt;sup>38</sup> *Id.* at 12; *see also* Shahnasarian, Michael, Vocational Rehabilitation Evaluation for Denard Maybin, 33 (June 22, 2018).

<sup>&</sup>lt;sup>39</sup> Kelderman, M.D., Jill (The Center for Pediatric Neuropsychology), Compulsory Medical Evaluation for Denard Maybin, Jr., 9 (Aug. 22, 2018).

<sup>&</sup>lt;sup>40</sup> *Id.* at 10.

<sup>&</sup>lt;sup>41</sup> *Id.* at 10. This is notable as the life care plan and costs of future life care needs includes the cost of a live-in personal care attend with a present value cost of \$4,195,226; as well as an item listed as "additional cost for live-in care," which has a present value of \$208,692. Raffa, Frederick (Raffa Consulting Economists, Inc.), Economic Loss Analysis in the Matter of Maybin, Jr., Denard vs. Florida Highway Patrol, Table 2 (Oct. 31, 2018).

<sup>&</sup>lt;sup>42</sup> Kelderman at 10.

In 2018, a doctor provided a vocational rehabilitation evaluation for Denard as requested by the claimants.<sup>43</sup> The doctor's findings included academic and medical difficulties since the accident, and multifaceted neuropsychological difficulties. These difficulties include reasoning ability, memory, processing speed, motor skills, emotional disturbance, and anxiety among other findings.<sup>44</sup> The doctor concluded Denard is not likely to be capable of attaining competitive employment.<sup>45</sup>

The same doctor, in coordination with others, evaluated Denard's needs and developed a life care plan.<sup>46</sup> An economist used underlying reports from doctors evaluating the claimant to estimate economic losses and the cost of future care needs, which are identified later in this report.

#### Caretaking

Ms. Jones is the primary caretaker for Logan, Lanard, and Denard and takes them to all of their appointments. She testified she takes them to speech, physical, and occupational therapy appointments two days a week (2-3 hours each of those days). In addition, she takes them to appointments with specialists and their primary care physician. Ms. Jones works as a substitute teacher 1-3 days a week (depending upon appointments), which allows her to have a schedule flexible enough to get her children to their doctors and therapists. She would like to work fulltime using her bachelor's in criminal justice and seek a master's and a law degree.<sup>47</sup>

#### **Estimated Economic Losses**

Claimants submitted economic loss analyses<sup>48</sup> with regard to the children based upon medical assessments and expected needs and limitations.

 <sup>&</sup>lt;sup>43</sup> Shahnasarian, Ph.D., Michael, Vocational Rehabilitation Evaluation for Denard Maybin, 33 (June 22, 2018).
 <sup>44</sup> Id.

<sup>&</sup>lt;sup>45</sup> Id.

<sup>&</sup>lt;sup>46</sup> Shahnasarian, Ph.D., Michael, Life Care Plan Prepared for Denard Maybin (July 5, 2018).

<sup>&</sup>lt;sup>47</sup> Special Master Hearing at 3:15:09-3:18:10. Ms. Jones testified about her worries for her children as well as her desire to make sure they are healthy and prepare them as much as possible to live without her. *Id.* at 3:31:30-3:32:00 and 3:38:50-3:39:00.

<sup>&</sup>lt;sup>48</sup> See Raffa, Frederick (Raffa Consulting Economists, Inc.), Economic Loss Analysis in the Matter of Mr. Lanard Maybin 2<sup>nd</sup> Revised Report (Nov. 7, 2019); Raffa, Frederick (Raffa Consulting Economists, Inc.), Economic Loss Analysis in the Matter of Grant, Logan vs. Florida Highway Patrol Report (Nov. 2, 2018); Raffa, Economic Loss Analysis Re: Denard.

The estimated economic losses with regard to future earning capacities in different scenarios were as follows:

Earning Capacity: Assuming Pre-Incident Employment with No Further Degree Beyond High School Present Value		
Lanard	\$1,690,822	
Denard	\$1,592,738	

Earning Capacity: Assuming Pre-Incident Employment and Additional Schooling		
Present Value		
Logan	\$2,810,754	
(with a bachelor's degree)		
Lanard	\$1,834,473	
(with technical school training)		
Denard	\$2,906,356	
(with a bachelor's degree)		

The estimated cost of future life care needs for each child is as follows:

Cost of Future Life Care Needs			
Present Value			
Logan <sup>49</sup>	\$6,702,555 or		
	\$6,738,094		
Lanard <sup>50</sup>	\$2,126,572		
Denard <sup>51</sup>	\$5,818,550		

In summary, the estimated economic loss and cost of future care at present value<sup>52</sup> for each child is as follows:

•	Logan	\$8,245,569-\$9,548,848
•	Lanard	\$3,817,394-\$3,961,045

• Denard<sup>53</sup> \$7,411,288-\$8,724,906

<sup>&</sup>lt;sup>49</sup> Two options were listed for Logan's Life Care Plan depending upon what is used to assist him with ambulating (Option I: Walkaide and Options 2: Bioness L300).

<sup>&</sup>lt;sup>50</sup> The values for Lanard include adjusting for the correction to the life care plan evaluation (indicating the need for a live-in attendant after the age of 21 is yet to be determined by professionals).

<sup>&</sup>lt;sup>51</sup> If the medical opinion of the respondent's evaluating doctor is applied (that Denard will not require live-in care), the values for Denard's future life care needs would likely be reduced by the values listed for a live-in care attendant (\$4,195,226) and "additional cost for live-in care" (\$208,692). If he no longer required housekeeping, that would further reduce his future life care needs by \$70,761. See Raffa Economic Loss Analysis Re: Denard at Table 2.

<sup>&</sup>lt;sup>52</sup> Raffa Economic Loss Analysis Re: Logan at Tables 3A and 3B; Raffa 2<sup>nd</sup> Revised Economic Loss Analysis Re: Lanard at Tables 3A and 3B; and Raffa Economic Loss Analysis Re: Denard at Tables 3A and 3B.

<sup>&</sup>lt;sup>53</sup> See supra n. 48.

Combined, the estimated economic loss ranges for all three children is \$19,474,251–\$22,234,799.<sup>54</sup>

#### **Trooper Raul Umana**

During a deposition related to this matter, Trooper Umana stated he was going to pull into the median and wait until it was safe to turn around; however, he admitted he approached too quickly. He said his "lack of experience there really kicked in."<sup>55</sup> He said "there was too close of [a] range for me to get across and turn around."<sup>56</sup> Trooper Umana agreed it was part of his training to turn around in the safest area.<sup>57</sup> Although he did not know the speed at which he entered the median, his opinion was it "was too fast."<sup>58</sup>

The FHP report indicates Trooper Umana received a traffic citation for careless driving pursuant to section 316.1935, of the Florida Statutes,<sup>59</sup> which he states he paid.<sup>60</sup> He did not receive any discipline from FHP.<sup>61</sup>

#### **Other Vehicles Involved in Incident**

In addition to Trooper Umana's and Ms. Jones's vehicles, there were two other vehicles involved in this incident. There was a vehicle directly behind Ms. Jones's vehicle involved, as well as a tractor-trailer truck.

#### The Vehicle Behind Ms. Jones's Vehicle

The vehicle behind Ms. Jones, according to the FHP report, was following too closely behind her.<sup>62</sup> Although this vehicle did not come into contact with Ms. Jones's vehicle, the insurer of this vehicle opted to provide \$20,000 in a settlement agreement.

#### The Tractor-Trailer Truck

Two possible issues arose with regard to the tractor-trailer truck. The first potential issue was with regard to speed. Although the tractor-trailer truck did not have a recording of

<sup>&</sup>lt;sup>54</sup> Although respondent's doctor does not believe Denard will require live-in care after the age of 21, these amounts include such live-in care.

<sup>&</sup>lt;sup>55</sup> Trooper Raul Umana, Deposition, 22 lines 19–12 (July 17, 2017).

<sup>&</sup>lt;sup>56</sup> *Id.* at 22 line 25–23 line 5.

<sup>&</sup>lt;sup>57</sup> *Id*. at 26 lines 1–4.

<sup>&</sup>lt;sup>58</sup> *Id*. at 32 lines 6–11.

<sup>&</sup>lt;sup>59</sup> FHP Report at 59.

<sup>&</sup>lt;sup>60</sup> Trooper Raul Umana, Deposition, 53 lines 17–20.

<sup>&</sup>lt;sup>61</sup> *Id*. at 53 line 14–54 line 10 (July 17, 2017).

<sup>&</sup>lt;sup>62</sup> FHP Report at 26.

data like Ms. Jones's Altima had, a responding trooper originally noted the driver of the tractor-trailer truck was following too closely because the driver had stated he did not have time to react after vehicles in front of him were involved in the initial crash.<sup>63</sup> The significant damage to the back of Ms. Jones's vehicle, which crushed the back seat where her children were located, was from impact of the tractor-trailer truck. The second potential issue was with regard to the driver's time on duty and whether he exceeded the limit regarding driving hours.<sup>64</sup> Evidence was not submitted to confirm whether the driver of the tractor-trailer truck had been following too closely or driving for too many hours at the time of the crash.

# **Litigation History and Settlement**

Two cases were filed by Ms. Jones in Orange County seeking relief as a result of this incident. One case was filed by Ms. Jones on behalf of her three children<sup>65</sup>; and the other was filed regarding Ms. Jones's personal injury claims.<sup>66</sup> Prior to trial, the parties arrived at a mediated settlement agreement<sup>67</sup> and both cases were subsequently closed.

#### Settlement

Counsel for claimants believed the potential jury verdict value of this matter would be \$40-50 million.<sup>68</sup> The mediated settlement agreement notes claimants and respondent (FHP) acknowledged "a jury could reasonably award damages to the minor Plaintiffs in the amount of [\$18 million]."<sup>69</sup> Counsel for the claimants stated the settlement amount was less than the amount claimants believe is the full value because of issues relating to speed and whether the use of seatbelts would have been of concern for a jury. Counsel noted there was no information suggesting Ms. Jones could have avoided the incident, but conceded the issue of the seatbelts could have affected a jury's verdict.<sup>70</sup>

<sup>&</sup>lt;sup>63</sup> Sworn Audio Statement, Trooper Shawn Crocker, 13:30-13:59 (June 9, 2014).

<sup>&</sup>lt;sup>64</sup> Special Master Hearing at 1:06:20-1:07:06.

<sup>&</sup>lt;sup>65</sup> Jones on behalf of Grant, et al. v. Fla Highway Patrol, Case No. 2017-CA-000732-O (Fla. 9<sup>th</sup> Circ. Ct.).

<sup>&</sup>lt;sup>66</sup> Jones v. Fla. Highway Patrol, Case No. 2018-CA-004258-O (Fla. 9<sup>th</sup> Circ. Ct.).

<sup>&</sup>lt;sup>67</sup> Special Master Hearing at 16:59-17:25.

<sup>68</sup> *Id.* at 20:22-20:37.

<sup>&</sup>lt;sup>69</sup> Mediation Settlement Agreement, Jones on behalf of Grant, et al. v. Fla. Highway Patrol, Case No. 2017-CA-000732-O (Fla. 9<sup>th</sup> Circ. Ct.), 2 (Nov. 30, 2018); Special Master Hearing at 4:02:30-4:03:56.

<sup>&</sup>lt;sup>70</sup> Special Master hearing at 21:00-21:54.

The respondent did not admit liability or responsibility for the incident but did reach a mediated settlement agreement of \$18,000,000.<sup>71</sup> As part of the agreement, the respondent agreed to be silent on the claim bill, not support or oppose the bill, and did not present a case or argument at the special master hearing.72

# Funds Received by Claimants

Pursuant to settlement agreements, claimants have received funds from FHP, the insurer of the tractor-trailer truck, and the insurer of the Mercedes.

# Respondent's Payment Pursuant to the Statutory Cap

The claimants received the remaining amount (\$285,000)<sup>73</sup> of the respondent's statutory limit (\$300,000 per incident) from the Division of Risk Management and seek the remaining balance of the settlement (\$17,715,000) through this claim bill. From payment of the limit, claimants' net proceeds were \$142,999.14, and the following disbursements were made<sup>74</sup>:

·,	<b>.</b>	
•	Christeia Jones	\$49,999.14
•	Logan Grant Special Needs Trust (SNT)	\$25,000.00

- Denard Maybin, Jr. SNT
- \$25,000.00 Lanard Maybin SNT \$50,000.00

# Settlement Funds from other Insurance Policies

In addition to the respondent's payment, the children received funds from settlements with insurers of two other vehicles involved in the accident.75

Each of the children recovered funds from the tractor-trailer truck's insurance company, and Ms. Jones recovered a portion of each of those amounts, as well. The total recovery from the tractor-trailer truck's insurance company was \$965,984.33. After payment of attorney fees and costs and liens, the distributions were as follows:

- Christeia Jones \$15.000
- Logan Grant SNT \$185,031.80

<sup>&</sup>lt;sup>71</sup> Order on Petition for Approval of Personal Injury Settlement of Minors Logan Grant, Denard Maybin, Jr., and Lanard Maybin, Case No. 2017-CA-000732-O (Fla. 9th Circ. Ct.) (June 24, 2019).

<sup>&</sup>lt;sup>72</sup> Mediation Settlement Agreement at 2.

<sup>&</sup>lt;sup>73</sup> The first \$15,000 of respondent's limit went to the driver of the tractor-trailer truck. Correspondence from Kenneth McKenna, Attorney for Claimants (Nov. 12, 2019).

<sup>&</sup>lt;sup>74</sup> Closing Statement, Recovery from FHP (June 27, 2018); see Affidavit of Attorney for Claimants Attorney (Oct. 16.2019).

<sup>&</sup>lt;sup>75</sup> Affidavit of Attorney for Claimants at 2.

(from total recovery of \$482,992.17)

- Denard Maybin, Jr. SNT \$154,191.15 (from total recovery of \$386,393.73)
   Lanard Maybin SNT \$41,535.42
- Lanard Maybin SNT
   (from total recovery of \$96,598.43)

Claimants recovered \$20,000 from an insurer of the Mercedes traveling behind Ms. Jones that was involved in the incident. From this settlement, proceeds to claimants totaled \$5,644.22, which was distributed as follows:

- Logan Grant SNT \$1,881.41
- Denard Maybin, Jr. SNT \$1,881.41
- Lanard Maybin SNT \$1,881.40

# Balance of Each Child's Special Needs Trust

As of fall 2019, the balance of each child's special needs trust is as follows<sup>76</sup>:

- Logan Grant SNT \$205,368.83
- Denard Maybin, Jr. SNT \$170,415.51
- Lanard Maybin SNT \$80,817.50

# Liens

Florida Medicaid had asserted liens on each claimant though HMS/Conduent, which have been paid in full.<sup>77</sup>

WellCare has asserted a lien of \$49,767.42 regarding Logan Grant; \$22,869.40 on Denard Maybin, Jr.; and \$8,485.71 on Lanard Maybin.<sup>78</sup> Counsel for claimants indicated funds are being held in trust for payment of these liens; however, there is disagreement with regard to how much is to be paid.<sup>79</sup>

# CONCLUSIONS OF LAW:

A *de novo* hearing was held as the Legislature is not bound by settlements or jury verdicts when considering a claim bill, passage of which is an act of legislative grace.

Section 768.28, Florida Statutes, waives sovereign immunity for tort liability up to \$200,000 per person and \$300,000 for all

<sup>&</sup>lt;sup>76</sup> Information is as of September 12, 2019 for all accounts.

<sup>&</sup>lt;sup>77</sup> First Updated Affidavit of Attorney for Claimants, 2 (Nov. 12, 2019).

<sup>&</sup>lt;sup>78</sup> Affidavit of Attorney for Claimants at 3. Special Master Hearing at 2:50:30-2:54:30.

<sup>&</sup>lt;sup>79</sup> First Updated Affidavit of Attorney for Claimants, 3 (Nov. 12, 2019).

claims or judgments arising out of the same incident. Sums exceeding this amount are payable by the State and its agencies or subdivisions by further act of the Legislature.

In this matter, the claimants allege negligence on behalf of Trooper Umana. The State is liable for a negligent act committed by an employee acting within the scope of employment. Trooper Umana was operating his patrol vehicle while on duty and was within the scope of his employment with Florida Highway Patrol (a division of the Department of Highway Safety and Motor Vehicles). Therefore, his employer, ultimately the State, is liable for negligent acts committed by him pursuant to the statutory sovereign immunity waiver.

# Negligence

There are four elements to a negligence claim: (1) duty–where the defendant has a legal obligation to protect others against unreasonable risks; (2) breach–which occurs when the defendant has failed to conform to the required standard of conduct; (3) causation–where the defendant's conduct is foreseeably and substantially the cause of the resulting damages; and (4) damages–actual harm.<sup>80</sup>

# Duty

Statute and case law describe the duty of care placed upon motorists. Florida's statute regarding careless driving provides:

> Any person operating a vehicle upon the streets or highways within the state shall drive the same in a careful and prudent manner, having regard for the width, grade, curves, corners, traffic, and all other attendant circumstances, so as not to endanger the life, limb, or property of any person. Failure to drive in such manner shall constitute careless driving and a violation of this section.<sup>81</sup>

Case law provides motorists have a duty to use reasonable care to avoid accidents and injury to themselves and others.<sup>82</sup> The driver of an automobile, a "dangerous instrumentality," is responsible for maintaining control of the vehicle, commensurate with the setting, and being "prepared to meet

<sup>&</sup>lt;sup>80</sup> Williams v. Davis, 974 So.2d 1052, at 1056–1057 (Fla. 2007).

<sup>&</sup>lt;sup>81</sup> Section 316.1925(1), Fla. Stat.

<sup>&</sup>lt;sup>82</sup> Nelson v. Ziegler, 89 So.2d 780, 783 (Fla. 1956).

the exigencies of an emergency within reason and consistent with reasonable care and caution."<sup>83</sup>

#### Breach

The undersigned finds Trooper Umana breached the duties described above when he approached the median too quickly, as he admitted himself, and attempted to turn around in the center median.

#### Causation

Trooper Umana's breach of duty in approaching the median too quickly caused him to hit the guardrail and travel into oncoming traffic where he made impact with other vehicles, including the Jones's Altima. The collision with Trooper Umana's vehicle pushed the Jones's vehicle into the path of the tractor-trailer truck traveling in the middle lane. Impact with the tractor-trailer truck caused significant damage to the back of the vehicle and injured the children in the backseat.

Case law provides, when injury results "directly and in ordinary natural sequence from a negligent act without the intervention of any independent efficient cause," where the sequence "should be regarded as a probable, not a mere possible, result of the negligent act, [the injured person] is entitled to recover damages as compensation."<sup>84</sup> The undersigned finds it probable, not merely possible, the Jones's vehicle would be hit by another vehicle after being hit by Trooper Umana's vehicle on a three-lane highway. The damages sustained by the Joneses are the natural result of the sequence of events set in motion by Trooper Umana.

# Damages

As a result of the collision, doctors indicated all three children suffered traumatic brain injuries as well as the medical injuries previously described in this report. The total amount of damages provided by claimant's economic analyst is \$19,474,251–\$22,234,799.

As noted previously, the doctor examining the children for the respondent does not believe Denard will require live-in assistance. If Denard does not require live-in care after the age of 21, the economic loss for him may be significantly

<sup>&</sup>lt;sup>83</sup> Nelson, 89 So.2d at 783.

<sup>&</sup>lt;sup>84</sup> Loftin et al. v. McCrainie, 47 So.2d 298, 301 (Fla. 1950).

reduced. However, claimants' experts provide Denard will need such care and have calculated live-in care into the economic loss analysis. Given the claimants' submissions from various experts collaborating to create the life care plan, the undersigned finds the preponderance of evidence demonstrates Denard's estimated future need of live-in care should remain in the calculation.

Respondent and claimants agreed a jury could have awarded \$18,000,000 to the children and settled for that amount–which is less than the calculations provided by the economic analyses.

#### **Comparative Negligence**

Comparative negligence "involves the apportionment of the loss among those whose fault contributed to the occurrence" and a claimant cannot recover damages for the percentage of fault for which she is liable. <sup>85</sup>

#### Ms. Jones

In this matter, Ms. Jones was exceeding the speed limit by traveling at 88 miles per hour on a highway with a 70 mile per hour speed limit; and two of the children were unbuckled when emergency responders found them.

With regard to Ms. Jones's speed, claimants' counsel did not provide argument of negligence on behalf of Ms. Jones for which damages apportioned to the respondent should be reduced, and respondent remained silent pursuant to the settlement agreement. The data recorder clearly provides evidence Ms. Jones had breached her duty to drive the speed limit. However, information was not provided demonstrating her speed specifically contributed to the causation of the damages suffered.

With regard to seatbelts, "a claim that a plaintiff failed to wear a seat belt and that such failure was a contributing cause of plaintiff's damages should be raised as an affirmative defense of comparative negligence."<sup>86</sup> Testimony and information (provided by Ms. Jones and her grandmother) was consistent that Ms. Jones had buckled her three children, as well as herself, before she started

<sup>85</sup> Hoffman v. Jones, 280 So.2d 431, 436 (Fla. 1973).

<sup>&</sup>lt;sup>86</sup> Ridely v. Safety Kleen Corp., 693 So.2d 934, 935 (Fla. 1996).

driving. Ms. Jones also indicated she did not have knowledge of the children unbuckling themselves; however, Lenard and Denard were both found unbuckled by first responders. Regardless of how the children were unbuckled, a comparative negligence defense would also require demonstration that the breach of a duty contributed to the damages sustained. Here, counsel for claimants argued if Lenard and Denard were unbuckled–it may have saved their lives.

Given the information she had buckled the children before driving; did not have knowledge of the children unbuckling themselves if or when they did; the argument they would have sustained greater injuries if they remained restrained to the back seat which had extensive crush damage (thereby more than likely not contributing to damages); and no argument from respondent with regard to a comparative negligence defense–no contributory<sup>87</sup> negligence has been demonstrated.

# Driver of the Tractor-Trailer Truck

Similarly, although counsel for claimants mentioned there may have been issues explored with regard to the driver of the tractor-trailer truck (potentially exceeding hours he was allowed to work and a trooper noting the driver may have been speeding) there was no demonstration of the elements required to find comparative negligence on behalf of the tractor-trailer truck driver. The only information provided regarding hours of driving was in the FHP report, which indicated five violations in eight days but stated "these violations alone are not likely to cause a fatigue factor."<sup>88</sup> General information regarding speed of the truck indicates the driver recalled traveling at 65 miles per hour at the time of the incident and that the truck was traveling between 60 and 80 miles per hour 69% of the time.

Ms. Jones's vehicle sustained the most significant damage from impact with the tractor-trailer truck. If more information were available regarding potential comparative negligence on behalf of the truck driver, it is possible the respondent's responsibility for damages would be reduced; however,

<sup>&</sup>lt;sup>87</sup> See Section 768.81(2), Fla. Stat., describing contributory fault and its effect as "fault chargeable to the claimant [which] diminishes proportionately the amount awarded as economic and noneconomic damages for an injury attributable to the claimant's contributory fault, but does not bar recovery."
<sup>88</sup> FHP Report at 15.

#### SPECIAL MASTER'S FINAL REPORT – SB 16 February 6, 2020 Page 18

further information to find comparative negligence on behalf of the tractor-trailer truck driver was not presented by claimants and the respondent remained silent but acknowledged such issues of comparative negligence had been explored.

ATTORNEY FEES: Language in the bill states attorney fees may not exceed 25 percent of the amount awarded. Counsel for the claimants indicated attorney fees will be 20 percent, and lobbying fees will amount to 5 percent, of the total funds awarded through the claim bill.<sup>89</sup>

#### RECOMMENDATIONS:

**Recommended Amendment(s)** Although the settlement agreement resolved Christeia Jones claims, as well as claims on behalf of her three boys, Ms. Jones is not seeking relief in an individual capacity through this claim bill.<sup>90</sup>

Therefore, the undersigned recommends removing references in the bill identifying Ms. Jones as a claimant, or providing relief to her; or, replacing such portions with clarifying language providing the funds to the special needs trusts of Logan Grant, Denard Maybin, Jr., and Lanard Maybin, which are handled by Ms. Ashley Gonnelli of Guardian Trust Foundation, Inc.<sup>91</sup>

#### **Recommendation on the Merits**

The undersigned did not have the benefit of hearing argument from both parties due to the settlement agreement requiring the respondent to remain silent on the claim bill and not support or oppose the bill.<sup>92</sup> Therefore, the above facts, conclusions of law, and recommendations are the result of argument and information provided by counsel for the claimants.

Based upon the information provided before, during, and after the special master hearing, the undersigned finds claimants have demonstrated negligence on behalf of the

<sup>&</sup>lt;sup>89</sup> Affidavit of Attorney for Claimants at 2 (noting outstanding costs of \$15,603.17 with regard to representation of the claimants).

<sup>&</sup>lt;sup>90</sup> Affidavit of Attorney for Claimants, 1 (Oct. 16, 2019).

<sup>&</sup>lt;sup>91</sup> E-mail Correspondence from Mr. Daniel Smith, Attorney for Claimants (Jan. 16, 2020).

<sup>&</sup>lt;sup>92</sup> Special Master Hearing at 22:13-22:18.

SPECIAL MASTER'S FINAL REPORT – SB 16 February 6, 2020 Page 19

respondent and the amount sought is reasonable when compared to analyses provided by claimants' economist.

Respectfully submitted,

Christie M. Letarte Senate Special Master

cc: Secretary of the Senate

Florida Senate - 2022 Bill No. CS for SB 80

	165518
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LEGISLATIVE ACTION

Senate • Comm: RCS . 02/16/2022

House

Appropriations Subcommittee on Transportation, Tourism, and Economic Development (Baxley) recommended the following:

#### Senate Amendment

In title, delete lines 132 - 133

and insert:

amount of \$7.785 million, and

WHEREAS, the settlement agreement required the Division of

1

6

Florida Senate - 2022 Bill No. CS for SB 80

6	98006
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#### LEGISLATIVE ACTION

Senate House • Comm: RCS . 02/16/2022 • . .

Appropriations Subcommittee on Transportation, Tourism, and Economic Development (Baxley) recommended the following:

Senate Amendment

Delete line 146

4 and insert:

1 2 3

5 Highway Safety Operating Trust Fund to the Department of Highway 6

# Safety and

# THE FLORIDA SENATE

Tallahassee, Florida 32399-1100



**COMMITTEES:** Ethics and Elections, *Chair Appropriations* Appropriations Subcommittee on Criminal and Civil Justice Community Affairs Criminal Justice Health Policy Judiciary Rules

JOINT COMMITTEE: Joint Legislative Auditing Committee, Alternating Chair

SENATOR DENNIS BAXLEY 12th District

January 25, 2022

The Honorable Senator George Gainer 408 Senate Office Building Tallahassee, FL 32399

Dear Chairman Gainer,

I would like to request that CS/SB 80 Relief of Christeia Jones be heard in the next Transportation, Tourism, and Economic Development Appropriation Committee meeting.

Christeia Jones and her three children were in an automobile accident caused by a FHP officer causing serious injuries to her children and herself. Mrs. Jones was offered a \$17.712 settlement, which she had agreed to, pre-trial. SB 80 was heard in the Judiciary Committee, where an agreed upon amendment was offered, reducing the settlement amount to \$7.5 million.

The funds will cover the children's ongoing medical expenses and therapy.

I appreciate your favorable consideration.

Onward & Upward,

DenikBarley

Senator Dennis Baxley Senate District 12

cc: Jennifer Hrdlicka, Staff Director

REPLY TO:

- 206 South Hwy 27/441, Lady Lake, Florida 32159 (352) 750-3133
- □ 315 SE 25th Avenue, Ocala, Florida 34471 (352) 789-6720

□ 412 Senate Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5012

Senate's Website: www.flsenate.gov

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By:	The Profession	onal Staff of t		ns Subcommittee o elopment	n Transportatio	on, Tourism, and Economic
BILL:	PCS/CS/S	SB 160 (915	5896)			
INTRODUCER:	11 1		ommittee on T nittee; and Ser	1 ,	ourism, and	Economic Development;
SUBJECT:	Transport	ation-relate	d Facility Des	signations		
DATE:	February	18, 2022	REVISED:			
ANALYST		STAFF DIRECTOR		REFERENCE		ACTION
. Price		Vickers		TR	Fav/CS	
2. McAuliffe		Hrdlicka		ATD	<b>Recommend Fav/CS</b>	
				AP		

# Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

# I. Summary:

PCS/CS/SB 160 creates the following honorary or memorial road and bridge designations:

- The portion of S.R. 715/Bacom Point Road between W. Morgan Road and S.W. 14th Street in Palm Beach County as "Deputy Sheriff Donta Manuel and Deputy Sheriff Jonathan Wallace Highway."
- The portion of S.R. 423/John Young Parkway between S.R. 408 and Orange Center Boulevard in Orange County as "Rep. Alzo Reddick Road."
- Bridge number 100850 on S.R. 60/Courtney Campbell Causeway over Old Tampa Bay in Hillsborough County as "Virginia Creighton Bridge."
- The intersection of S.W. 23rd Avenue and S.W. 8th Street in Miami-Dade County as "Arturo Diaz Artiles Plaza."
- The portion of W. Columbus Drive between N. Himes Avenue and N. MacDill Avenue in Hillsborough County as "Maximino Capdevila and Coralia Capdevila Road."
- The portion of S.R. 19 between C.R. 48 and Lane Park Cutoff Road in Lake County as "Sergeant First Class Michael C. Aten Memorial Highway."
- Bridge number 720684 on I-95 over the Trout River in Jacksonville/Duval County as "Warren Alvarez Memorial Bridge."
- The portion of U.S. 27/S.R. 25 between the Polk County line and the Glades County line in Highlands County as "Deputy William Gentry, Jr., Highway."

- The portion of S.R. 100 in Clay County between the Bradford County line and the Putnam County line as "Veterans Honor Highway."
- Upon completion of construction, the interchange at First Coast Expressway/S.R. 23 and Henley Road in Clay County as "Sergeant Eric John Twisdale Memorial Interchange."
- The portion of S.R. A1A between the northern terminus and southern terminus of Galt Ocean Drive in Broward County as "Pio Ieraci Memorial Drive."
- The portion of S.R. 520/W. King Street between S.R. 501/Clearlake Road and S.R. 519/Fiske Boulevard in Brevard County as "Sgt. George Lee Taylor, Sr., Memorial Highway."
- The portion of S.R. 519/Fiske Boulevard between Rosa L. Jones Drive and I-95 in Brevard County as "Dr. Martin Luther King, Jr., Boulevard."
- The portion of U.S. 90 between Canal Street and Stewart Street in Santa Rosa County as "Reverend Murray Hamilton, Sr., Highway."
- The portion of S.R. 87 between E. Bay Boulevard and U.S. 98 in Santa Rosa County as "Ira Mae Wells-Bruce Memorial Highway."
- The portion of Bayfront Parkway between Tarragona Street and N. 17th Avenue in Escambia County as "Pensacola Police Fallen Heroes Highway."
- The Cow Key Channel Bridge, bridge numbers 900086 and 900125, between milepost 4.100 and milepost 4.169 on Overseas Highway in Monroe County as "Cheryl H. Cates Memorial Bridge."
- The portion of S.R. 953/NW 42nd Avenue/Le Jeune Road from N.W. 11th Street to N.W. 14th Street in Miami-Dade County as "Oswaldo Payá Way."

The bill directs the Florida Department of Transportation (FDOT) to erect suitable markers.

The estimated cost to the FDOT to install the designation markers required under the bill is \$18,720. See the "Fiscal Impact Statement" below for details.

The bill takes effect July 1, 2022.

# II. Present Situation:

Section 334.071, F.S., provides that legislative designations of transportation facilities are for honorary or memorial purposes or to distinguish a particular facility. Such designations are not to be construed as requiring any action by local governments or private parties regarding the changing of any street signs, mailing addresses, or 911 emergency telephone number system listings, unless the legislation specifically provides for such changes.<sup>1</sup>

When the Legislature establishes road or bridge designations, the FDOT is required to place markers only at the termini specified for each highway segment or bridge designated by the law creating the designation and to erect any other markers it deems appropriate for the transportation facility.<sup>2</sup>

The FDOT may not erect the markers for honorary road or bridge designations unless the affected city or county commission enacts a resolution supporting the designation. When the

<sup>&</sup>lt;sup>1</sup> Section 334.071(1), F.S.

<sup>&</sup>lt;sup>2</sup> Section 334.071(2), F.S.

designated road or bridge segment is located in more than one city or county, each affected local government must pass resolutions supporting the designations before the installation of the markers.<sup>3</sup>

# **Deputy Sheriffs Donta Manuel and Jonathan Wallace**

On November 28, 2007, as other deputies pursued a stolen vehicle that had just passed over "stop sticks" in the roadway on State Road 715 near Lake Okeechobee, Deputies Manuel and Wallace ran into the roadway in an attempt to remove the stop sticks. Apparently, due to the darkness, Deputies Manuel and Wallace did not perceive the speed at which the pursuing patrol cars were following behind the suspect vehicle. One of the pursuing patrol cars struck and killed both deputies. The driver of that pursuing patrol car was seriously injured and flown to a local hospital. One of the suspects in the stolen vehicle was apprehended a short time later.<sup>4</sup>

Deputy Manuel served with the Palm Beach County Sheriff's Office (PBCSO) for 13 years. He was survived by his wife, Suzette Manuel, sons Donta and Diontray Manuel, and daughter Dashja Trawick. Deputy Wallace served with the PBSCO for 18 months. He was survived by his mother, Patricia Wallace.<sup>5</sup>

# **Representative Alzo Reddick**

Dr. Alzo J. Reddick, Sr., was born in Alturas, Florida, on November 15, 1937. He graduated from Jones High School in 1956. After earning his Bachelor of Science degree from Paul Quinn University in 1960, he served in the U.S. Army from 1961 to 1964 and returned home to teach at Phyllis Wheatley and Winter Park High Schools. Dr. Reddick earned a Master of Education degree from FAMU in 1971 and a Doctorate of Education from Nova University in 1977.<sup>6</sup>

Dr. Reddick was the first black man from Orlando to be elected to the state legislature since the Reconstruction Era and to sponsor legislation that became law. Known for his community service and a lifetime of accomplishments in education and politics, Dr. Reddick served in the Florida House of Representatives from 1982 to 2000.<sup>7</sup>

# Virginia Creighton

Virginia Creighton worked in the field of wetland science and regulation for almost three decades, with a combination of government policy, regulatory, and environmental consulting experience. Ms. Creighton was a certified Professional Wetland Scientist and specialized in

<sup>&</sup>lt;sup>3</sup> Section 334.071(3), F.S.

<sup>&</sup>lt;sup>4</sup> See the SunSentinel, Stop Sticks help put the brakes on escaping criminals, May 25, 2013, available at <u>http://www.sun-sentinel.com/news/fl-xpm-2013-05-25-fl-stop-stick-20130525-story.html</u> and the Palm Beach County Sheriff's Office, *Fallen Heroes*, available at <u>https://www.pbso.org/inside-pbso/general/fallen-heroes/</u> (last visited January 30, 2022). <sup>5</sup> *Id*.

<sup>&</sup>lt;sup>6</sup> See Community Steeple, *Community Builder – Dr. Alzo J. Reddick, Sr.*, August 9, 2015available at <u>https://www.communitysteeple.com/lifestyles-people/692-community-builder-dr-alzo-j-reddick-sr.html</u> and the Orlando Sentinel, *Former state Rep. Alzo Reddick honored for historic career in education, politics*, July 8, 2021, available at <u>https://www.orlandosentinel.com/news/os-ne-alzo-reddick-honored-20210708-f3hzsk7hmzabhfud34ummgrcfm-story.html</u> (last visited January 30, 2022).

formal jurisdictional determinations and wetland qualitative analyses. She acted as an environmental project manager on multiple FDOT and local-level projects, as well as for private developments, including small and large-scale developments of regional impact. She was directly involved in obtaining environmental resource permits for over fifty transportation projects. Ms. Creighton was essential to development of the Courtney Campbell Causeway – Old Tampa Bay Water Quality Improvement project, and she received an award for the Best Project in Florida from the FDOT in 2018. Ms. Creighton passed away on May 29, 2020, survived by her husband and two sons.<sup>8</sup>

# Arturo Diaz Artiles

Arturo Diaz Artiles was a Cuban exile, born in Santa Clara Cuba in 1920 and immigrating to the City of Miami in 1962. In 1965, he opened the Santa Clara Pharmacy at the corner of Southwest 23<sup>rd</sup> Avenue and Southwest 8<sup>th</sup> Street in Miami, only the second Cuban-owned pharmacy in the city at the time. Mr. Artiles' pharmacy filled prescriptions, but it served as an important community gathering location for Cuban exiles, especially the elderly. Mr. Artiles operated the pharmacy for nearly 50 years until 2004. During that time, he also received the United Way of Miami-Dade County Gold award for 30 years of service to his community, the Latin Real Estate Organization Board of Directors Award, and the City of Miami's Certification of Appreciation. A founding member of the Latin Chamber of Commerce, the Miami-Dade County Commission issued a proclamation declaring February 25 as Arturo "Arturito" Diaz Artiles Day and presented him with a key to the county. Mr. Artiles passed away on November 11, 2013. He was survived by his three children, Arturo Diaz, Jr., Ana Cepero, and Aixa Schulte.<sup>9</sup>

# Maximino Capdevila and Coralia Capdevila Road

In 1962, the Capdevila family emigrated from Cuba on Freedom Flights to Miami, settling in Tampa with their four boys. Mr. and Mrs. Capdevila opened their first business, La Teresita Grocery, in 1972, eventually expanding their efforts and finding success. Ultimately, in 1993, the Capdevilas opened a 14,000 square foot, two story building, La Teresita, housing a sit-down restaurant, a cafeteria, and a banquet hall. La Teresita continues in operation today, known for its service to the community and to people and cultures from all walks of life. Mr. Capdevila passed away on December 26, 2010, at the age of 82, survived by his wife, Coralia, two sons, grandchildren, great grandchildren, and extended family and friends.<sup>10</sup>

# Sergeant First Class Michael C. Aten Memorial Highway

Born and raised in Eustis, Florida, and a graduate of Mount Dora High School, Sergeant First Class Michael C. "Soldier Mike" Aten served in the U.S. Army, became an Army Ranger, and served his county for 26 years. During his service, Sergeant Aten earned numerous military

<sup>&</sup>lt;sup>8</sup> See email to Senate Transportation Committee staff, December 7, 2020 (on file in the Senate Transportation Committee). See also Legacy, Virginia A. "Ginger" (Sinn) Creighton, available at

https://www.legacy.com/us/obituaries/staugustine/name/virginia-creighton-obituary?pid=196324025 (last visited January 30, 2021).

<sup>&</sup>lt;sup>9</sup> See the City of Miami Resolution R-21-0059, February 11, 2021 (on file in the Senate Transportation Committee), See also letter from the children of Arturo Diaz Artiles, January 20, 2021 (on file in the Senate Transportation Committee).

<sup>&</sup>lt;sup>10</sup> See Legacy.com, *Maximino Capdevila*, available at <u>https://www.legacy.com/obituaries/tbo/obituary.aspx?pid=147472539</u> and LaTeresita, *Our Story*, available at <u>https://www.lateresitarestaurant.com/the-story</u> (last visited January 30, 2022).

awards, among them, the Bronze Star while serving in Iraq; the Army Commendation Medal with Combat "V," denoting battlefield valor; the Armed Forces Expeditionary Medal; and the Global War on Terrorism Service Medal. He was active in community service and had a love for motorcycle riding. Sergeant Aten lost his life in a motorcycle accident on January 3, 2020, at the age of 54, and was survived by his wife, Diana, his parents, his step-father, and his extended family and friends.<sup>11</sup>

# Warren Alvarez

Former two-term Jacksonville City Council member Warren Alvarez was a native and lifelong resident of Jacksonville's Northside and lived all of his life on his family's dairy farm. He was active in agricultural and civic organizations and activities, serving on many boards, commissions, and organization at the county and state levels. Known for his advocacy for his constituents, Mr. Alvarez worked successfully to have Interstate 95 widened as it crosses the Trout River Bridge. Among many other community contributions, he was a founding member of EDEN (Economic Development and Enhancement of North Jacksonville), a member of the Northside Business Leaders Club, and a board member of the Jacksonville Zoo, the Jacksonville Fair Association, Methodist Hospice, the Duval County Cattlemen's Association, and Upper Florida Milk Producers. Mr. Alvarez passed away on March 6, 2021, at the age of 86. He was survived by his wife of 67 years, Mary; two daughters, two grandsons, a great granddaughter, three brothers, and a number of extended family and friends.<sup>12</sup>

# Deputy William Gentry, Jr.

Deputy Gentry grew up in Fort Myers, joining the Highlands County Sheriff's Office (HCSO) in March of 2005 and joined the K-9 Unit as soon as he could. For four years, he and his K-9 partner, Roni, patrolled the county. When Roni retired from service in 2012, Deputy Gentry transferred back to road patrol and then to the Special Investigations Unit, targeting illegal drugs until 2013. After a brief period of time using his talents as an artist and woodworker to make custom pool cues, Deputy Gentry returned to the HCSO in 2017, becoming a field training deputy and mentoring young deputies beginning their law enforcement careers. Responding to an animal abuse call with a trainee, Deputy Gentry was shot by a 69 year-old suspect and succumbed to his wounds on May 7, 2018. He was survived by his parents, his younger brother, and his beloved dogs.<sup>13</sup>

<sup>&</sup>lt;sup>11</sup> See the Daily Commercial, *Taps for Sgt. 1st Class "Soldier Mike" Aten,* January 11, 2020, available at https://www.dailycommercial.com/story/news/local/2020/01/11/taps-for-sgt-lst-class-soldier-mike-aten/1918137007/; Minutes of the December 8, 2020, Regular Meeting of the Board of County Commissioners of Lake County, at "Tab 3: PROCLAMATION 2020-215," available at <a href="https://www.lakecountyclerk.org/forms/board\_minutes/2020/12/2020-12-08\_Regular\_Meeting.htm">https://www.lakecountyclerk.org/forms/board\_minutes/2020/12/2020-12-08\_Regular\_Meeting.htm</a>; and Echovita, *Michael C. Aten Obituary*, available at <a href="https://www.echovita.com/us/obituaries/fl/umatilla/michael-c-aten-10215591">https://www.echovita.com/us/obituaries/fl/umatilla/michael-c-aten-10215591</a> (last visited January 30, 2022).

<sup>&</sup>lt;sup>12</sup> See Jacksonville City Council Resolution 2021-267-A, April 28, 2021 (on file in the Senate Transportation Committee) and Legacy.com, *Warren Alvarez*, available at <u>https://www.legacy.com/us/obituaries/timesunion/name/warren-alvarez-</u>obituary?id=6685153 (last visited January 30, 2022).

<sup>&</sup>lt;sup>13</sup> See Officer Down Memorial Page, *Deputy Sheriff William Jackson Gentry*, *Jr.*, available at <u>https://www.odmp.org/officer/23672-deputy-sheriff-william-jackson-gentry-jr</u> and Legacy.com, *William J Gentry*, *Jr.*, available at <u>https://www.legacy.com/obituaries/name/william-gentry-jr-obituary?pid=188976004</u> (last visited January 30, 2022).

#### Florida's Veterans

The Florida Department of Veterans Affairs notes that:

Florida has earned a reputation as the most veteran-friendly state in the nation. Our state's veterans bring more than \$18.4 billion federal dollars annually into Florida's economy.

Florida has the third largest population of veterans in the nation after California and Texas with more than 1.5 million veterans -12 percent of the Sunshine State's population 18 and over.<sup>14</sup>

The bill honors Florida's veterans in Clay County and throughout the state.

#### Sergeant Eric John Twisdale

Sergeant Twisdale served with the Clay County Sheriff's Office for 22 years, having previously served with the Jacksonville Sheriff's Office. One of thousands of law enforcement officers and other first responders throughout the county who contracted COVID-19 while selflessly serving the public, Sergeant Twisdale passed away on August 16, 2020, at the age of 49, after contracting the infection, presumably from exposure at the Sheriff's Office. Sergeant Twisdale was survived by his children, Katie, Thomas, and Stephanie; his grandchildren, Cain, Declan, Finola, Jameson, and Autumn (with a sixth grandchild on the way at the time of his death); his brothers, Norman and Tim; his sister, Debbie; and several aunts, uncles, nieces, nephews, and cousins.<sup>15</sup>

#### Pio Ieraci

Pio Ieraci was born in Windsor, Ontario, Canada and lived in Florida for over 30 years, finding professional success and becoming an active civic leader in Broward County. He was appointed to the City of Fort Lauderdale Education Advisory Board, served as the Chairman of the South Florida Business Advisors, Inc., and of the Broward Beach Coalition, and was instrumental in beach renourishment efforts. He also served as Chairman of the President's Council and the Galt Mile Community Association, and served the President of the Galt Ocean Club Condominium Association for over 20 years. Mr. Ieraci passed away at the age of 58 and was survived by his mother, Marcy; his wife, Lisa; his son and daughter, Daniel and Alessia, and other extended family and friends.<sup>16</sup>

<sup>&</sup>lt;sup>14</sup> See the Florida Department of Veterans' Affairs (FDVA), *Our Veterans*, available at <u>https://floridavets.org/our-veterans/</u> (last visited January 30, 2022).

<sup>&</sup>lt;sup>15</sup> See Officer Down Memorial Page, Sergeant Eric John Twisdale, available at <u>https://www.odmp.org/officer/24909-</u> sergeant-eric-john-twisdale and Dignity Memorial, Sgt. Eric John Twisdale, available at

https://www.dignitymemorial.com/obituaries/jacksonville-fl/eric-twisdale-9368207 (last visited January 30, 2022). <sup>16</sup> See Dignity Memorial, *Pio Richard Ieraci Obituary*, available at <u>https://www.dignitymemorial.com/obituaries/fort-</u>lauderdale-fl/pio-ieraci-9961464 (last visited January 30, 2022).

# Sgt. George Lee Taylor, Sr.

George Lee Taylor, Sr., was born in Oak Hill, West Virginia, in 1950 and moved to Florida around 1960. He served in the U.S. Army after high school, from 1967 to 1971, as a Paratrooper with the 173<sup>rd</sup> Airborne Brigade during the Vietnam War. He served honorably, earning a Purple Heart, Bronze Star, and Combat Infantry Badge. After returning home, he worked tirelessly to address the needs of veterans, with a specific focus on finding homeless camps and the homeless veterans in them to help veterans get the care and housing they deserve. He founded National Veterans Homeless Support in 2008 and he is said to have helped to reduce the homeless veteran population in Brevard County by 90 percent. Mr. Taylor passed away on May 17, 2020, at the age of 70. He was survived by his wife, Jan; two sons, three daughters, three brothers, three sisters, and ten grandchildren.<sup>17</sup>

# Dr. Martin Luther King, Jr.

Dr. King was a Baptist minister and social activist who led the civil rights movement in the United States from the mid-1950s until his death by assassination in 1968. His leadership led to the ending legal segregation in the south and other parts of the United States. He rose to national prominence as head of the Southern Christian Leadership Conference, promoting nonviolent efforts to achieve civil rights. He was awarded the Nobel Peace Prize in 1964.<sup>18</sup>

# **Reverend Murray Hamilton, Sr., Highway**

Recognized for his many contributions and numerous achievements for the benefit of Santa Rosa County, Murray Hamilton, Sr., was the owner of H&H BBQ and was a reverend for eight years. He contributed his time for positive community action to the following organizations: The Democratic Black Caucus, the NAACP, Men with Visions, and the Lions Club. He served as Chair of the MLK Committee, which developed the annual MLK prayer breakfast and parade. He was also a founding member of "The Over the Hill Gang," which sponsored basketball tournaments and activities for youth and of "Citizens Moving Forward." Reverend Hamilton passed away on January 25, 2021.<sup>19</sup>

#### Ira Mae Wells-Bruce

Born in Pensacola, Ira Mae Wells-Bruce was Santa Rosa County's first female commissioner and the first female to serve as president of the board of directors for a local bank. She was known as a pioneer business, community, and political leader who contributed to the development and growth of Holley Navarre and Santa Rosa County. She operated Century 21 Island View Realty with her business partners for more than 40 years. She was a member of

<sup>&</sup>lt;sup>17</sup> See Legacy, George Taylor, Sr., available at <u>https://www.legacy.com/us/obituaries/floridatoday/name/george-taylor-obituary?pid=196267261</u> (last visited January 30, 2022).

<sup>&</sup>lt;sup>18</sup> Britannica, *Martin Luther King, Jr.*, available at <u>https://www.britannica.com/biography/Martin-Luther-King-Jr</u> (last visited January 30, 2022).

<sup>&</sup>lt;sup>19</sup> See Minutes of the April 13, 2021, Regular Meeting of the Board of County Commissioners of Santa Rosa County, available at <u>https://santarosacofl.civicclerk.com/Web/Dialogs/AIDocs.aspx?id=427</u> (scroll down to "7) Administrative Committee" and click on "After Action – Executed Resolution – Murray Hamilton"); and Legacy.com, *Rev. Murray Hamilton Sr.*, available at <u>https://www.legacy.com/us/obituaries/pensacolanewsjournal/name/murray-hamilton-obituary?id=7279692</u> (last visited January 30, 2022).

many civic, community, and business boards. Ms. Wells-Bruce passed away on December 1, 2020, survived by her husband, Gaius Bruce, three children, three grandchildren, three great grandchildren, and extended family and friends.<sup>20</sup>

#### **Fallen Pensacola Police Officers**

From 1889 through 1997, the Pensacola Police Department lost 14 officers while serving their community: Police Officers John William Robert Gordon, John Yelverton, William B. Burnham, J.D. Carter, Herbert Hatcher, Edward O-Brien Pursell, Louis J. Champa, Curtis Neal Jones, Amos Cross, and Stephen A. Taylor; Motorcycle Officer C.F. Bazzell; Officers Clinton A. Green and Glenn Rowe Austraw; and Detective Archie Bowman.<sup>21</sup>

#### **Cheryl H. Cates**

Cheryl Cates, the former First Lady of Key West, was a service-driven member of her community who enjoyed encouraging and supporting local nonprofits, with a special interest in children and families. Ms. Cates was a member of the Key West Woman's Club for 32 years and served the Zonta Club of Key West<sup>22</sup> for a decade, from which she received the Community Service Award of Excellence in 2012. She also served on the board of directors for Kids Come First and Wesley House Family Services, was vice president of Samuel's House<sup>23</sup> executive board, and was a member of the Key West Mystic Krewe. Among the many honors for her service to the community, Ms. Cates received the Key West Business Guild's Presidential Award in 2017 and the Key West Star Award from the Chamber of Commerce in 2016. Ms. Cates passed away on December 2, 2020, and was survived by her husband, five-term Mayor Craig Cates, as well as her three daughters, grandchildren, and other extended family.<sup>24</sup>

#### **Oswaldo Payá**

A father, a political activist, and the founder of the Christian Liberation Movement, Oswaldo Payá was one of the first outspoken opposition members in Cuba. He was the primary organizer of the Valera Project, advocating for democratic political reforms within Cuba.<sup>25</sup> Mr. Payá was admired by many for his selfless dedication to protecting human rights, opposing Cuba's one-party rule, and fighting for core human and political rights. Among his many recognitions, Mr. Payá received the Sakharov Prize for Freedom of Thought from the European Parliament in

<sup>&</sup>lt;sup>20</sup> See Navarre Press, Celebration of life to be held for Ira Mae Bruce, May 1, 2021, available at <u>https://navarrepress.com/celebration-of-life-to-be-held-for-ira-mae-bruce/</u> (last visited January 30, 2022).

<sup>&</sup>lt;sup>21</sup> Officer Down Memorial Page, *Pensacola Police Department*, available at <u>https://www.odmp.org/agency/3078-pensacola-police-department-florida</u> (last visited February 14, 2022).

<sup>&</sup>lt;sup>22</sup> Zonta is an organization of "women helping women," that provides, for example, scholarship awards to local high school girls and women, and a Heart Health Initiative that donates funds to women in the community for comprehensive screenings. *See* Zonta Club of Key West, *Community Service Projects*, available at <u>http://www.zontakeywest.com/zonta-key-west-services</u> (last visited February 14, 2022).

<sup>&</sup>lt;sup>23</sup> Samuel's House provides emergency shelter to women and children. Samuelshouse.org, available at <u>https://samuelshouse.org/</u> (last visited February 14, 2022).

<sup>&</sup>lt;sup>24</sup> See keysnews.com, *Cheryl Cates*, December 16, 2020, available at <u>https://www.keysnews.com/obituaries/cheryl-cates/article\_df65f596-3bd8-11eb-9c52-f723c2127e1f.html</u> (last visited February 14, 2022).

<sup>&</sup>lt;sup>25</sup> See Wikipedia, Varela Project, available at <u>https://en.wikipedia.org/wiki/Varela Project</u> (last visited February 15, 2022).
2002. On July 22, 2012, in an incident many believe to have been orchestrated by the Cuban regime, Mr. Payá died in a car accident.<sup>26</sup>

#### III. Effect of Proposed Changes:

The bill creates the following honorary or memorial road and bridge designations:

- The portion of S.R. 715/Bacom Point Road between W. Morgan Road and S.W. 14th Street in Palm Beach County as "Deputy Sheriff Donta Manuel and Deputy Sheriff Jonathan Wallace Highway."
- The portion of S.R. 423/John Young Parkway between S.R. 408 and Orange Center Boulevard in Orange County as "Rep. Alzo Reddick Road."
- Bridge number 100850 on S.R. 60/Courtney Campbell Causeway over Old Tampa Bay in Hillsborough County as "Virginia Creighton Bridge."
- The intersection of S.W. 23rd Avenue and S.W. 8th Street in Miami-Dade County as "Arturo Diaz Artiles Plaza."
- The portion of W. Columbus Drive between N. Himes Avenue and N. MacDill Avenue in Hillsborough County as "Maximino Capdevila and Coralia Capdevila Road."
- The portion of S.R. 19 between C.R. 48 and Lane Park Cutoff Road in Lake County as "Sergeant First Class Michael C. Aten Memorial Highway."
- Bridge number 720684 on I-95 over the Trout River in Jacksonville/Duval County as "Warren Alvarez Memorial Bridge."
- The portion of U.S. 27/S.R. 25 between the Polk County line and the Glades County line in Highlands County as "Deputy William Gentry, Jr., Highway."
- The portion of S.R. 100 in Clay County between the Bradford County line and the Putnam County line as "Veterans Honor Highway."
- Upon completion of construction, the interchange at First Coast Expressway/S.R. 23 and Henley Road in Clay County as "Sergeant Eric John Twisdale Memorial Interchange."
- The portion of S.R. A1A between the northern terminus and southern terminus of Galt Ocean Drive in Broward County as "Pio Ieraci Memorial Drive."
- The portion of S.R. 520/W. King Street between S.R. 501/Clearlake Road and S.R. 519/Fiske Boulevard in Brevard County as "Sgt. George Lee Taylor, Sr., Memorial Highway."
- The portion of S.R. 519/Fiske Boulevard between Rosa L. Jones Drive and I-95 in Brevard County as "Dr. Martin Luther King, Jr., Boulevard."
- The portion of U.S. 90 between Canal Street and Stewart Street in Santa Rosa County as "Reverend Murray Hamilton, Sr., Highway."
- The portion of S.R. 87 between E. Bay Boulevard and U.S. 98 in Santa Rosa County as "Ira Mae Wells-Bruce Memorial Highway."
- The portion of Bayfront Parkway between Tarragona Street and N. 17th Avenue in Escambia County as "Pensacola Police Fallen Heroes Highway."
- The Cow Key Channel Bridge, bridge numbers 900086 and 900125, between milepost 4.100 and milepost 4.169 on Overseas Highway in Monroe County as "Cheryl H. Cates Memorial Bridge."

<sup>&</sup>lt;sup>26</sup> See International Republican Institute, *Remembering Oswaldo Pay*á: *The Legacy of a Cuban Visionary*, July 21, 2020, available at <u>https://www.iri.org/news/remembering-oswaldo-paya-the-legacy-of-a-cuban-visionary/</u>, and *see also* legacy.com, Bennington Banner, *Oswaldo Pay*á, available at <u>https://www.legacy.com/us/obituaries/bennington/name/oswaldo-paya-obituary?pid=158710173</u> (both sites last visited February 15, 2022).

• The portion of S.R. 953/NW 42nd Avenue/Le Jeune Road from N.W. 11th Street to N.W. 14th Street in Miami-Dade County as "Oswaldo Payá Way."

The bill directs the FDOT to erect suitable markers.

The bill takes effect July 1, 2022.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The estimated cost to erect the designation markers required under this bill is \$18,720, based on the assumption that a minimum of two markers are required for each designation at a cost to the FDOT of no less than \$520 each. The estimate includes sign fabrication, installation, and maintenance over time but does not include any additional expenses related to maintenance of traffic, dedication event costs, or replacement necessitated by damage, vandalism, or storm events. The FDOT is expected to absorb the estimated cost within existing resources.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

The bill creates an undesignated section of Florida law.

#### IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### **Recommended CS/CS by Appropriations Subcommittee on Transportation, Tourism, and Economic Development on February 16, 2022:**

The committee substitute adds the following designations to the bill:

- "Pensacola Police Fallen Heroes Highway" in Escambia County.
- "Cheryl H. Cates Memorial Bridge" in Monroe County.
- "Oswaldo Payá Way" in Miami-Dade County.

#### CS by the Transportation Committee on January 25, 2022:

The committee substitute adds the following designations to the bill:

- "Rep. Alzo Reddick Road" in Orange County.
- "Virginia Creighton Bridge" in Hillsborough County.
- "Arturo Diaz Artiles Plaza" in Miami-Dade County.
- "Maximino Capdevila and Coralia Capdevila Road" in Hillsborough County.
- "Sergeant First Class Michael C. Aten Memorial Highway" in Lake County.
- "Warren Alvarez Memorial Bridge" in Jacksonville/Duval County.
- "Deputy William J. Gentry, Jr. Highway in Clay County.
- "Veterans Honor Highway" in Clay County.
- "Sergeant Eric John Twisdale Memorial Interchange" in Clay County.
- "Pio Ieraci Memorial Drive" in Broward County.
- "Sgt. George Lee Taylor, Sr., Memorial Highway" in Brevard County.
- "Dr. Martin Luther King, Jr., Boulevard in Brevard County.
- "Reverend Murray Hamilton, Sr., Highway" in Santa Rosa County.
- B. "Ira Mae Wells-Bruce Memorial Highway in Santa Rosa County. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

House

Florida Senate - 2022 Bill No. CS for SB 160

LEGISLATIVE ACTION

Senate . Comm: RCS . 02/16/2022 . .

Appropriations Subcommittee on Transportation, Tourism, and Economic Development (Harrell) recommended the following:

#### Senate Amendment

Delete line 61

and insert:

(16) That portion of Bayfront Parkway between Tarragona Street and N. 17th Avenue in Escambia County is designated as "Pensacola Police Fallen Heroes Highway."

(17) The Cow Key Channel Bridge, bridge numbers 900086 and 900125, between milepost 4.100 and milepost 4.169 on Overseas Highway in Monroe County is designated as "Cheryl H. Cates

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COMMITTEE AMENDMENT

Florida Senate - 2022 Bill No. CS for SB 160

# 939530

11	Memorial Bridge."
12	(18) That portion of S.R. 953/NW 42nd Avenue/Le Jeune Road
13	between N.W. 11th Street and N.W. 14th Street in Miami-Dade
14	County is designated as "Oswaldo Payá Way."
15	(19) The Department of Transportation is directed to erect

 $\boldsymbol{B}\boldsymbol{y}$  the Committee on Transportation; and Senator Harrell

	596-02311-22 2022160c1
1	A bill to be entitled
2	An act relating to transportation-related facility
3	designations; providing honorary designations of
4	certain transportation facilities in specified
5	counties; directing the Department of Transportation
6	to erect suitable markers; providing an effective
7	date.
8	
9	Be It Enacted by the Legislature of the State of Florida:
10	
11	Section 1. Transportation facility designations; Department
12	of Transportation to erect suitable markers
13	(1) That portion of S.R. 715/Bacom Point Road between W.
14	Morgan Road and S.W. 14th Street in Palm Beach County is
15	designated as "Deputy Sheriff Donta Manuel and Deputy Sheriff
16	Jonathan Wallace Highway."
17	(2) That portion of S.R. 423/John Young Parkway between
18	S.R. 408 and Orange Center Boulevard in Orange County is
19	designated as "Rep. Alzo Reddick Road."
20	(3) Bridge number 100850 on S.R. 60/Courtney Campbell
21	Causeway over Old Tampa Bay in Hillsborough County is designated
22	as "Virginia Creighton Bridge."
23	(4) The intersection of S.W. 23rd Avenue and S.W. 8th
24	Street in Miami-Dade County is designated as "Arturo Diaz
25	Artiles Plaza."
26	(5) That portion of W. Columbus Drive between N. Himes
27	Avenue and N. MacDill Avenue in Hillsborough County is
28	designated as "Maximino Capdevila and Coralia Capdevila Road."
29	(6) That portion of S.R. 19 between C.R. 48 and Lane Park
	Page 1 of 3

CODING: Words stricken are deletions; words underlined are additions.

	596-02311-22 2022160c1
30	Cutoff Road in Lake County is designated as "Sergeant First
31	Class Michael C. Aten Memorial Highway."
32	(7) Bridge number 720684 on I-95 over the Trout River in
33	Jacksonville/Duval County is designated as "Warren Alvarez
34	Memorial Bridge."
35	(8) That portion of U.S. 27/S.R. 25 between the Polk County
36	line and the Glades County line in Highlands County is
37	designated as "Deputy William Gentry, Jr., Highway."
38	(9) That portion of S.R. 100 in Clay County between the
39	Bradford County line and the Putnam County line is designated as
40	"Veterans Honor Highway."
41	(10) Upon completion of construction, the interchange at
42	First Coast Expressway/S.R. 23 and Henley Road in Clay County is
43	designated as "Sergeant Eric John Twisdale Memorial
44	Interchange."
45	(11) That portion of S.R. AlA between the northern terminus
46	and southern terminus of Galt Ocean Drive in Broward County is
47	designated as "Pio Ieraci Memorial Drive."
48	(12) That portion of S.R. 520/W. King Street between S.R.
49	501/Clearlake Road and S.R. 519/Fiske Boulevard in Brevard
50	County is designated as "Sgt. George Lee Taylor, Sr., Memorial
51	Highway."
52	(13) That portion of S.R. 519/Fiske Boulevard between Rosa
53	L. Jones Drive and I-95 in Brevard County is designated as "Dr.
54	Martin Luther King, Jr., Boulevard."
55	(14) That portion of U.S. 90 between Canal Street and
56	Stewart Street in Santa Rosa County is designated as "Reverend
57	Murray Hamilton, Sr., Highway."
58	(15) That portion of S.R. 87 between E. Bay Boulevard and
	Page 2 of 3

CODING: Words stricken are deletions; words underlined are additions.

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62	-	ble ma					ne tra	ansport	ation	faci	litie	es as	
63	descr	ibed in	n thi:	s sec	ctior	1.							
64		Section	n 2. 1	This	act	shall	take	effect	: July	1, 20	)22.		
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### THE FLORIDA SENATE

Tallahassee, Florida 32399-1100

**COMMITTEES:** Transportation, *Chair* Military and Veterans Affairs, Space, and Domestic Security, *Vice Chair* Appropriations Subcommittee on Health and Human Services Children, Families, and Elder Affairs Finance and Tax

SELECT COMMITTEE: Select Committee on Pandemic Preparedness and Response

SENATOR GAYLE HARRELL 25th District January 26, 2022

Senator George Gainer 408 Senate Building 404 South Monroe Street Tallahassee, FL 32399

Chair Gainer,

I respectfully request that **SB 160 – Honorary Designations** be placed on the next available agenda for the Appropriations Subcommittee on Transportation, Tourism and Economic Development Committee Meeting.

Should you have any questions or concerns, please feel free to contact my office. Thank you in advance for your consideration.

Thank you,

Gayle

Senator Gayle Harrell Senate District 25

Cc: Jennifer Hrklicka, Staff Director Brooke Conlan, Committee Administrative Assistant

REPLY TO:

215 SW Federal Highway, Suite 203, Stuart, Florida 34994 (772) 221-4019 FAX: (888) 263-7895
 310 Senate Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5025

Senate's Website: www.flsenate.gov

2 - 16 - 22 Meeting Date Committee Jess M. McCarty, Exe	Del Senate pro	The Florida Senate ARANCE RECO iver both copies of this form to fessional staff conducting the me County Attorney Pho	eting 9 Amendm	60 Il Number or Topic 39530 ent Barcode (if applicable)
Address 111 NW 1st Street Street Miami City Speaking: For	<b>FL</b> State	Ema 33128 Zip	il jmm2@miamida	PATA ROAT
am appearing without compensation or sponsorship.	PLEASE CH	IECK ONE OF THE FOLLO registered lobbyist, senting: Dade County	WING:	Against obbyist, but received of value for my appearance als, lodging, etc.), by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf (fisenate.gov)

This form is part of the public record for this meeting.

5-001 (08/10/2021)

1 1	The Florida Senate	
<u>115/22</u> Meeting Date <u>760 Approps</u> Committee	<b>PPEARANCE RECORD</b> Deliver both copies of this form to Senate professional staff conducting the meeting	Bill Number or Topic as a mended Amendment Barcode (if applicable)
Name Ed Ch	asePhone	561 355 6266
Address <u>301 N. Olive Ane</u> Street	Email	echase@pbcgov.org
West-Palmbeach R City State	<u>33401</u> Zip	
<b>Speaking:</b> For Against	Information <b>OR</b> Waive Speaking	: 🔀 In Support 🗌 Against
F	PLEASE CHECK ONE OF THE FOLLOWING:	
I am appearing without compensation or sponsorship. Palm	lam a registered lobbyist, representing: Beach County	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf (fisenate.gov)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

## The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

BILL:	SB 1682			·		
NTRODUCER:	Senators P	izzo and B	look			
SUBJECT: Transporta		ation Facili	ty Designation	ns/98 Points of L	ight Road	
DATE:	February 1	5, 2022	REVISED:			
ANAL	YST	STAFF	DIRECTOR	REFERENCE		ACTION
. Price		Vicker	S	TR	Favorable	
2. McAuliffe		Hrdlick	ka	ATD	<b>Recommend:</b>	: Favorable
3.		-		AP		

#### I. Summary:

SB 1682 designates the portion of S.R. A1A/Collins Avenue between 87th Terrace and 88th Street in Miami-Dade County as "98 Points of Light Road" and directs the Florida Department of Transportation (FDOT) to erect suitable markers.

The estimated cost to the FDOT to install the designation markers required under the bill is \$1,040. See the "Fiscal Impact Statement" below for details.

The bill takes effect July 1, 2022.

#### II. Present Situation:

Section 334.071, F.S., provides that legislative designations of transportation facilities are for honorary or memorial purposes or to distinguish a particular facility. Such designations are not to be construed as requiring any action by local governments or private parties regarding the changing of any street signs, mailing addresses, or 911 emergency telephone number system listings, unless the legislation specifically provides for such changes.<sup>1</sup>

When the Legislature establishes road or bridge designations, the FDOT is required to place markers only at the termini specified for each highway segment or bridge designated by the law creating the designation and to erect any other markers it deems appropriate for the transportation facility.<sup>2</sup>

The FDOT may not erect the markers for honorary road or bridge designations unless the affected city or county commission enacts a resolution supporting the designation. When the

<sup>&</sup>lt;sup>1</sup> Section 334.071(1), F.S.

<sup>&</sup>lt;sup>2</sup> Section 334.071(2), F.S.

designated road or bridge segment is located in more than one city or county, each affected local government must pass resolutions supporting the designations before the installation of the markers.<sup>3</sup>

#### Surfside Condominium Collapse

On June 24, 2021, a 12-story oceanfront condominium in Surfside, Florida, partially collapsed just before dawn. Ninety-eight people, ranging from children to the elderly, lost their lives.

#### III. Effect of Proposed Changes:

The bill designates the portion of S.R. A1A/Collins Avenue between 87th Terrace and 88th Street in Miami-Dade County as "98 Points of Light Road" in honor of the 98 victims of the Surfside condominium collapse. The bill also directs the FDOT to erect suitable markers.

The bill takes effect July 1, 2022.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

<sup>&</sup>lt;sup>3</sup> Section 334.071(3), F.S.

#### C. Government Sector Impact:

The estimated cost to erect the designation markers required under this bill is \$1,040, based on the assumption that a minimum of two markers are required for each designation at a cost to the FDOT of no less than \$520 each. The estimate includes sign fabrication, installation, and maintenance over time but does not include any additional expenses related to maintenance of traffic, dedication event costs, or replacement necessitated by damage, vandalism, or storm events. The FDOT is expected to absorb the estimated cost within existing resources.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

The bill creates an undesignated section of Florida law.

#### IX. Additional Information:

A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Pizzo

	38-01544-22 20221682
1	A bill to be entitled
2	An act relating to transportation facility
3	designations; providing an honorary designation of a
4	certain transportation facility in a specified county;
5	directing the Department of Transportation to erect
6	suitable markers; providing an effective date.
7	
8 9	
10	Section 1. 98 Points of Light Road designated; Department
11	of Transportation to erect suitable markers
12	(1) That portion of S.R. A1A/Collins Avenue between 87th
13	Terrace and 88th Street in Miami-Dade County is designated as
14	<u>"98 Points of Light Road."</u>
15	(2) The Department of Transportation is directed to erect
16	suitable markers designating 98 Points of Light Road as
17	
18	Section 2. This act shall take effect July 1, 2022.
	Page 1 of 1
	CODING: Words stricken are deletions; words <u>underlined</u> are additions.



The Florida Senate

## **Committee Agenda Request**

To: Senator George Gainer, Chair Appropriations Subcommittee on Transportation, Tourism, and Economic Development

Subject: Committee Agenda Request

**Date:** January 25, 2022

I respectfully request that **SB 1682**, relating to Transportation Facility Designations/98 Points of Light Road, be placed on the:

 $\boxtimes$ 

committee agenda at your earliest possible convenience.



next committee agenda.

Senator Jason W. B. Pizzo Florida Senate, District 38

## The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

DATE:     February 18, 2022     REVISED:       ANALYST     STAFF DIRECTOR     REFERENCE     ACTION       .     Proctor     Vickers     TR     Fav/CS       2.     Wells     Hrdlicka     ATD     Recommend: Fav/CS	Prepared By:	The Profession		ns Subcommittee o elopment	n Transportation, Tourism, and Economic
Transportation Committee; and Senators Bean and Perry         SUBJECT:       Specialty License Plates         DATE:       February 18, 2022         REVISED:	BILL:	PCS/CS/SB	364 (240014)		
DATE: February 18, 2022 <sub>REVISED</sub> :	INTRODUCER:	11 1		1 '	· · · · · ·
ANALYST     STAFF DIRECTOR     REFERENCE     ACTION       . Proctor     Vickers     TR     Fav/CS       . Wells     Hrdlicka     ATD     Recommend: Fav/CS	SUBJECT: Specialty L		cense Plates		
ProctorVickersTRFav/CSWellsHrdlickaATDRecommend: Fav/CS	DATE:	February 18	, 2022 REVISED:		
Wells Hrdlicka ATD Recommend: Fav/CS	ANAL	YST	STAFF DIRECTOR	REFERENCE	ACTION
	. Proctor		Vickers	TR	Fav/CS
	. Wells		Hrdlicka	ATD	<b>Recommend: Fav/CS</b>
				AP	

## Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

#### I. Summary:

PCS/CS/SB 364 reduces the minimum voucher sale requirement for all specialty license plates to 2,500, before manufacture of the license plate may commence. In addition, the bill directs the Department of Highway Safety and Motor Vehicles (DHSMV) to extend the presale period by an additional 24 months, from 24 months to 48 months, for an approved specialty license plate organization that, as of the date the bill becomes a law, is in the presale period but has not recorded at least 2,500 voucher sales.

The bill provides that independent colleges or universities opting to use the standard template specialty license plate will have their plate sales combined with existing valid registrations of individual independent college or university license plates for purposes of meeting the minimum license plate sales threshold of 1,000 sales for at least 12 consecutive months and license plate limits in statute.

The bill creates a Blue Angels motorcycle specialty license plate and seven new specialty license plates: Inter Miami CF; Safe Haven for Newborns; Pap Corps Champions for Cancer Research; Learn to Fly; Florida Swims; Ethical Ecotourism; Down Syndrome Awareness; Gopher Tortoise; and I Make Things. The bill also amends the existing Live the Dream specialty license plate.

According to the DHSMV, the bill may have a negative, but insignificant, fiscal impact associated with programming costs. These costs can be absorbed within existing resources.

The bill has an effective date of upon becoming a law

#### II. Present Situation:

#### **Specialty License Plates**

Presently, there are 123 specialty license plates available for purchase in Florida and another 36 specialty license plates available for pre-sale.<sup>1</sup> Specialty license plates are available to an owner or lessee of a motor vehicle who is willing to pay an annual use fee, ranging from \$15 to \$25, paid in addition to required license taxes and service fees.<sup>2</sup> The annual use fees are distributed to organizations in support of a particular cause or charity signified on the plate's design and designated in statute.<sup>3</sup> In order to establish a specialty license plate and after the plate is approved by law, s. 320.08053, F.S., requires the following actions within certain timelines:

- Within 60 days, the organization must submit an art design for the plate, in a medium prescribed by the DHSMV;
- Within 120 days, the DHSMV must establish a method to issue pre-sale vouchers for the specialty license plate; and
- Within 24 months after the pre-sale vouchers are established, the organization must obtain a minimum of 3,000 voucher sales, or in the case of an out-of-state college or university license plate, 4,000 voucher sales, before manufacturing of the plate may begin.

If the minimum sales requirement has not been met by the end of the 24-month pre-sale period, then the DHSMV will discontinue the plate and issuance of pre-sale vouchers. Upon discontinuation, a purchaser of a presale voucher may use the annual use fee as a credit towards any other specialty license plate or apply for a refund with the DHSMV.<sup>4</sup>

New specialty license plates that have been approved by law but are awaiting issuance will be issued in the order they appear in s. 320.08058, F.S., provided that presale requirements have met. If the next listed specialty license plate has not met the presale requirement, the DHSMV will proceed in the order provided in s. 320.08058, F.S., to identify the next qualified specialty license plate that has met the presale requirement.<sup>5</sup>

If the Legislature has approved 150 or more specialty license plates, the DHSMV may not make any new specialty license plates available for design or issuance until a sufficient number of plates are discontinued so that the number of plates being issued does not exceed 150.<sup>6</sup>

The annual use fees collected by an organization and any interest earned from the fees may be expended only for use in this state unless the annual use fee is derived from the sale of specified

<sup>5</sup> Section 320.08053(3)(a), F.S.

<sup>&</sup>lt;sup>1</sup> Department of Highway Safety and Motor Vehicles, 2022 Legislative Bill Analysis for SB 364, (November 5, 2021), p. 2 (on file in the Senate Committee on Transportation).

 $<sup>^{2}</sup>$  Section 320.08056(3)(d), F.S., provides that except if specifically provided in s. 320.08056(4), the annual use fee for a specialty license plate is \$25.

<sup>&</sup>lt;sup>3</sup> Section 320.08058, F.S.

<sup>&</sup>lt;sup>4</sup> Section 320.08053(2)(b), F.S.

<sup>&</sup>lt;sup>6</sup> Section 320.08053(3)(b), F.S.

United States Armed Forces and veterans-related specialty plates.<sup>7</sup> Additionally, organizations must adhere to certain accountability requirements, including an annual audit or attestation document affirming that funds received have been spent in accordance with applicable statutes.<sup>8</sup>

#### DHSMV Costs Defrayed

The DHSMV is authorized to retain a sufficient portion of annual use fees collected from the sale of specialty plates to defray its costs for inventory, distribution, and other direct costs associated with the specialty license plate program. The remainder of the proceeds collected are distributed as provided by law.<sup>9</sup>

#### Discontinuance of Specialty Plates

The DHSMV must discontinue the issuance of an approved specialty license plate if the number of valid registrations falls below 1,000 plates for at least 12 consecutive months. A warning letter is mailed to the sponsoring organization following the first month in which the total number of valid specialty license plate registrations is below 1,000 plates. Collegiate plates for Florida universities are exempt from the minimum specialty license plate requirement.<sup>10</sup> In addition, the DHSMV is authorized to discontinue any specialty license plate if the organization no longer exists, stops providing services that are authorized to be funded from the annual use fee proceeds, or pursuant to an organizational recipient's request.<sup>11</sup>

However, effective July 1, 2023, the requirement increases so that the DHSMV must discontinue the issuance of an approved specialty license plate if the number of valid registrations falls below 3,000 or in the case of an out-of-state college or university license plate, 4,000, for at least 12 consecutive months. The DHSMV must mail a warning letter to the sponsoring organization following the first month in which the total number of valid specialty plate registrations is below 3,000, or in the case of an out-of-state college or university license plate, 4,000. This does not apply to in-state collegiate license plates established under s. 320.08058(3), F.S., license plates of institutions in and entities of the State University System, specialty license plates that have statutory eligibility limitations for purchase, specialty license plates for which annual use fees are distributed by a foundation for student and teacher leadership programs and teacher recruitment and retention, or Florida professional sports team license plates established under s. 320.08058(9), F.S.<sup>12</sup>

#### **Out-of-state Specialty License Plates**

Three out-of-state specialty license plates are available through the DHSMV presale process. They are for the University of Alabama, Auburn University, and the University of Georgia.<sup>13</sup>

<sup>&</sup>lt;sup>7</sup> Section 320.08056(10)(a), F.S.

<sup>&</sup>lt;sup>8</sup> Section 320.08062, F.S.

<sup>&</sup>lt;sup>9</sup> Section 320.08056(7), F.S.

<sup>&</sup>lt;sup>10</sup> Section 320.08056(8)(a), F.S.

<sup>&</sup>lt;sup>11</sup> Section 320.08056(8)(b), F.S.

<sup>&</sup>lt;sup>12</sup> Chapter 2020-181, s. 7, Laws of Fla.

<sup>&</sup>lt;sup>13</sup> Department of Highway Safety and Motor Vehicles, 2022 Legislative Bill Analysis for SB 364, at p. 3.

#### **Existing Specialty License Plate**

#### Independent Colleges and Universities

In 2020, legislation was enacted to create a standard template for all independent colleges and universities to use for specialty license plates.<sup>14</sup> At the time, 21 separate institutions had a specialty license plate. The DHSMV worked with the institutions to create a standard template specialty license plate with a unique logo or graphic to represent each independent college or university.<sup>15</sup> The benefit of using the standard template specialty license plate is that all plate sales are combined to meet the required sales thresholds for continued use of plates.<sup>16</sup>

The institutions are authorized to continue to use their specialty license plates or switch over to the standard template specialty license plate. The specialty license plate of any institution that switches to the standard template is discontinued.<sup>17</sup> Currently there are about 25 institutions using the standard template specialty license plate.<sup>18</sup>

#### Live the Dream Specialty License Plate

Section 320.08058(47), F.S., provides for the distribution and use of the annual use fees for the Live the Dream plate. The annual use fees are to be used as follows:

- Up to five percent to administer, promote, and market the license plate;
- At least 60 percent must be distributed equally among the sickle cell organizations that are Florida members of the Sickle Cell Disease Association of America, Inc., for programs that provide research, care, and treatment for sickle cell disease;
- At least 30 percent must be distributed to Chapman Partnership, Inc., for programs that provide relief from poverty, hunger, and homelessness; and
- Up to five percent may be distributed by the DHSMV on behalf of the Dream Foundation, Inc., to The Martin Luther King, Jr. Center for Nonviolent Social Change, Inc., as a royalty for the use of the image of Dr. Martin Luther King, Jr.

#### **Community Organizations**

#### Inter Miami CF

The Inter Miami CF Foundation Corporation is an organization which uses "the game of soccer as a catalyst for positive change in the South Florida community."<sup>19</sup> It focuses on education, inclusion, and wellness for kids and young adults in underserved communities. The Inter Miami CF Foundation Corporation uses the soccer club's reach, expertise, and resources to strategically

<sup>&</sup>lt;sup>14</sup> Chapter 2020-181, Laws of Fla.

<sup>&</sup>lt;sup>15</sup> Department of Highway Safety and Motor Vehicles, *Technical Advisory: Deauthorized Collegiate Specialty License Plates*, RS/TL21-005 (March 31, 2021), <u>https://www.flhsmv.gov/pdf/bulletins/2021/RSTL21-005.pdf</u> (last visited February 15, 2022).

<sup>&</sup>lt;sup>16</sup> Section 320.08056(12), F.S. See also s. 320.08058(3), F.S.

<sup>&</sup>lt;sup>17</sup> Section 320.08056(12), F.S.

<sup>&</sup>lt;sup>18</sup> Department of Highway Safety and Motor Vehicles, *Florida License Plate Brochure*,

https://www.flhsmv.gov/pdf/specialtyplates/tagbrochure.pdf (last visited February 15, 2022).

<sup>&</sup>lt;sup>19</sup> Department of State, Sunbiz.org, Detail by Entity Name, *Inter Miami CF Foundation Corp.*, Document No. P20000013003. Throughout this analysis, references to Department of State, Division of Corporations documents filed by entities can be found by searching at <u>http://search.sunbiz.org/Inquiry/CorporationSearch/ByName</u> (last visited February 11, 2022) by entity name or by document number.

plan and execute sports-based development and direct-service community programs, initiatives, and events.<sup>20</sup>

#### Gloria M. Silverio Foundation

The Gloria M. Silverio Foundation, Inc., is a nonprofit organization that is dedicated to saving the lives of newborns from the dangers of abandonment and assisting pregnant girls and women in crisis.<sup>21</sup>

#### Papanicolaou Corps for Cancer Research

The Papanicolaou Corps for Cancer Research, Inc., is a nonprofit organization with approximately 20,000 members, which may be one of South Florida's largest grassroots fundraising organization.<sup>22</sup> Funds raised at its events benefit the Sylvester Comprehensive Cancer Center at the University of Miami, Miller School of Medicine. There, physicians and scientists work on groundbreaking research programs to eradicate all forms of cancer.<sup>23</sup>

#### Florida's Lifted Youth

The Florida's Lifted Youth Inc., is a nonprofit organization which assists children of fallen heroes and underprivileged youth to establish a career in aviation.<sup>24</sup>

#### Swimming Pool Education and Safety Foundation

The Swimming Pool Education and Safety Foundation, Inc., also known as Florida Swims Foundation, is a nonprofit organization that funds swimming lessons and distributes safety information throughout the state.<sup>25</sup> The foundation awards scholarships to college students and provides grants for swimming lessons. The foundation also collaborates with local organizations, such as the YMCA and Boys & Girls Clubs, to bring water safety measures and swimming lessons to families with young children.<sup>26</sup>

#### Florida Society for Ethical Ecotourism

In 1998, the CREW Land and Water Trust and the Florida Department of Environmental Protection Rookery Bay National Estuarine Research Reserve received a grant from the

https://floridapoolpro.portals7.gomembers.com/About/FloridaSwimsFoundation.aspx (last visited January 31, 2022).

<sup>&</sup>lt;sup>20</sup> See Department of State, Sunbiz.org, Detail by Entity Name, *Inter Miami CF Foundation Corporation*, *Articles of Incorporation*. The corporation is registered with the state as a for-profit corporation, but its articles state that it is a nonprofit, charitable organization. The filing with the state may be incorrect.

<sup>&</sup>lt;sup>21</sup> Department of State, Sunbiz.org, Detail by Entity Name, *Gloria M. Silverio Foundation, Incorporated*, Document No. N00000008496. A Safe Haven for Newborns, *Our Mission*, <u>https://asafehavenfornewborns.com/what-we-do/our-mission/</u> (last visited February 11, 2022).

<sup>&</sup>lt;sup>22</sup> Department of State, Sunbiz.org, Detail by Entity Name, *Papanicolaou Corps for Cancer Research, Inc.*, Document No. N36411.

<sup>&</sup>lt;sup>23</sup> The Pap Corps, <u>https://www.thepapcorps.org/</u> (last visited January 31, 2022).

<sup>&</sup>lt;sup>24</sup> Department of State, Sunbiz.org, Detail by Entity Name, *Florida's Lifted Youth Inc.*, Document No. N21000003354. *See* Department of State, Sunbiz.org, Detail by Entity Name, *Florida's Lifted Youth Inc.*, *Articles of Incorporation* (filed March 17, 2021).

<sup>&</sup>lt;sup>25</sup> Department of State, Sunbiz.org, Detail by Entity Name, *Swimming Pool Education And Safety Foundation Inc.*, Document No. N07000000242.

<sup>&</sup>lt;sup>26</sup> Florida Swimming Pool Association, SPESF,

Advisory Council of Environmental Education within the Florida Game and Fresh Water Fish Commission, to provide an educational workshop for ecotour providers of Southwest Florida. As a result of the grant, a day-long Southwest Florida Eco/Heritage Tourism Workshop took place in downtown Ft. Myers in which 85 people participated.<sup>27</sup>

Following the workshop, a group of volunteers from Southwest Florida communities met and formed the Society for Ethical Ecotourism in Southwest Florida. In 2011 they changed their name to the Florida Society for Ethical Ecotourism, Inc.<sup>28</sup> The Florida Society for Ethical Ecotourism, Inc.<sup>29</sup> The Florida Society for Ethical Ecotourism, Inc.<sup>20</sup> The

#### Paddle Florida

Paddle Florida, Inc., is a nonprofit corporation organized to support canoeing and kayaking in Florida.<sup>30</sup> The organization supports multi-day paddling/camping trips in each of Florida's five water management districts, showcasing the state's natural beauty and rich cultural heritage while promoting water conservation, wildlife preservation, springs restoration, and waterways protection. Paddle Florida seeks to promote Florida as an international destination for nature-based tourism.<sup>31</sup>

#### Our City Beautiful

Our City Beautiful, Inc., is a nonprofit organization located in central Florida, organized to bridge the gap in affordable housing for individuals with intellectual and physical disabilities through communities of tiny homes.<sup>32</sup>

#### Wildlands Conservation, Inc.

Wildlands Conservation, Inc., is a nonprofit organization specializing in conservation planning and policy, land management, land protection, research, education, and outreach.<sup>33</sup>

#### Florida Manufacturing and Logistics Council

III. Florida Manufacturing and Logistics Council, Inc., is a nonprofit organization based in Orlando to promote the advancement of Florida's manufacturing and logistics industries. The organization sponsors seminars and exhibitions to

https://www.floridasee.com/docs/Florida%20SEE%20History.pdf (last visited January 31, 2022). <sup>28</sup> Id.

<sup>&</sup>lt;sup>27</sup> Florida Society for Ethical Ecotourism, History of the "Florida Society for Ethical Ecotourism",

<sup>&</sup>lt;sup>29</sup> Department of State, Sunbiz.org, Detail by Entity Name, *Florida Society for Ethical Ecotourism, Inc.*, Document No. N01000000235.

<sup>&</sup>lt;sup>30</sup> Department of State, Sunbiz.org, Detail by Entity Name, *Paddle Florida, Inc.*, Document No. N11000000503.

<sup>&</sup>lt;sup>31</sup> Paddle Florida, <u>http://www.paddleflorida.org/</u> (last visited January 31, 2022).

<sup>&</sup>lt;sup>32</sup> Department of State, Sunbiz.org, Detail by Entity Name, *Our City Beautiful, Inc.*, Document No. N19000002890.Our City Beautiful, *What We Are About*, <u>https://our-city-beautiful.com/who-we-are/</u> (last visited January 31, 2022).

<sup>&</sup>lt;sup>33</sup> Wildland Conservation, *About Us*, <u>https://wildlandsconservation.org/about-us/</u> (last visited February 16, 2021). Department of State, Sunbiz.org, Detail by Entity Name, Wildlands Conservation, Inc., Document No. N03000002778.

# highlight products manufactured and distributed by Florida industries.<sup>34</sup>Effect of Proposed Changes:

**Section 1** of the bill amends s. 320.08053(2)(b), F.S., to reduce the minimum voucher sale requirement for all specialty license plates to 2,500, from 3,000, before manufacture of the license plate may commence. In addition, the bill directs the DHSMV to extend the presale period by an additional 24 months, from 24 months to 48 months, for an approved specialty license plate organization that, as of the date the bill becomes a law, is in the presale period but has not recorded at least 2,500 voucher sales.

**Section 2** of the bill amends s. 320.08056(12), F.S., to provide that independent colleges or universities opting to use the standard template specialty license plate will have their plate sales combined with the total number of remaining valid registrations for the discontinued individual independent college or university specialty license plates for purposes of the standard template specialty license plate meeting the minimum license plate sales threshold of 1,000 sales for at least 12 consecutive months and license plate limits in statute.

The bill also requires any remaining valid registrations for a discontinued individual independent college or university specialty license plate to pay the applicable specialty license plate annual use fee for the remainder of the 10-year license plate replacement period.

#### **Existing Specialty License Plate (Section 3)**

#### Live the Dream Specialty License Plate

The bill amends s. 320.08058(47), F.S., to revise the distribution and use of the annual use fees. The annual use fees are to be used by the Live the Dream Foundation, Inc., as follows:

- At least 40 percent must be distributed equally among the sickle cell organizations that are Florida members of the Sickle Cell Disease Association of America, Inc., for programs that provide research, care, and treatment for sickle cell disease;
- At least 10 percent must be used for programs and services provided directly by the Dream Foundation, Inc., which assists inmates released from the custody of a county jail in this state or a Department of Corrections facility in successfully reentering the community;
- At least 15 percent must be distributed as grants for programs and services throughout this state which assist inmates released from the custody of a county jail in this state or a Department of Corrections facility in successfully reentering the community;
- At least 25 percent must be distributed as scholarships to graduating high school seniors in this state who have at least one parent or legal guardian who is incarcerated, for the purpose of attending a state university, a Florida College System institution, a career center operated by a school district, or a charter technical career center. Scholarships must be awarded through a competitive application process and fiscal oversight of the scholarship program must be performed by a certified public accounting firm; and
- Up to five percent, as provided in current law, may be distributed by the DHSMV on behalf of the Dream Foundation, Inc., to The Martin Luther King, Jr. Center for Nonviolent Social Change, Inc., as a royalty for the use of the image of Dr. Martin Luther King, Jr.

<sup>&</sup>lt;sup>34</sup> Department of State, Sunbiz.org, Detail by Entity Name, Florida Manufacturing and Logistics Council, Inc., Document No. N18000011928.

#### New Specialty License Plates (Section 3)

#### Blue Angels Motorcycle License Plate

The bill amends s. 320.08058(79), F.S., to create a motorcycle specialty license plate option for the Blue Angels specialty license plate. Any DHSMV-approved image must be placed on the far left side of a plate for display on a motorcycle, and the number of valid plates issued for display on a motorcycle must be added together to determine whether the plate must be discontinued based on sales.

#### Inter Miami CF License Plate

The bill creates the Florida Inter Miami CF specialty license plate. The license plate must bear the DHSMV-approved colors and design. The word "Florida" appears at the top of the plate and "Inter Miami CF" appears at the bottom of the plate.

The annual use fees are distributed to the Inter Miami CF Foundation Corporation, to be used as follows:

- Up to 10 percent to promote and market the plate; and
- The remainder to plan and execute sports-based development and direct-service community programs, initiatives, and events.

Currently, it appears that Florida Inter Miami CF is registered with the state as a for-profit corporation, but its articles state that it is a nonprofit, charitable organization. The filing with the state may be incorrect.

#### Safe Haven for Newborns License Plate

The bill creates the Safe Haven for Newborns License Plate. The specialty license plate must bear the DHSMV-approved colors and design. The word "Florida" appears at the top of the plate and "A Safe Haven for Newborns" appears at the bottom of the plate.

The annual use fees are distributed to the Gloria M. Silverio Foundation, Inc., to be used as follows:

- Up to 10 percent for marketing and administration of the plate; and
- The remainder to be used by the foundation to prevent infant abandonment through awareness, education, and direct assistance.

#### Pap Corps Champions for Cancer Research License Plate

The bill creates the Pap Corps Champions for Cancer Research license plate. The specialty license plate must bear the DHSMV-approved colors and design. The word "Florida" appears at the top of the plate and "Cancer Research Matters" appears at the bottom of the plate.

The annual use fees are distributed to the Papanicolaou Corps for Cancer Research, Inc., to be used as follows:

- Up to 10 percent for promotion and marketing of the plate and reimbursing the Pap Corps for administrative costs, startup costs, and costs incurred in the development and approval process of the plate; and
- The remaining funds must be distributed with the approval of and accountability to the board of directors of the Pap Corps and must be used to promote and support awareness of critical lifesaving cancer research by the Sylvester Comprehensive Cancer Center through education, outreach, and clinical research.

#### Learn to Fly License Plate

The bill creates the Learn to Fly license plate. The specialty license plate must bear the DHSMV-approved colors and design. The word "Florida" appears at the top of the plate and "Learn to Fly" appears at the bottom of the plate.

The annual use fees are distributed to the Florida's Lifted Youth Inc., to be used as follows:

- Up to 10 percent to promote and market the plate; and
- The remainder to be used by Florida's Lifted Youth Inc., to assist underprivileged youth and the children of fallen heroes to establish careers in aviation.

#### Florida Swims License Plate

The bill creates the Florida Swims license plate. The specialty license plate must bear the DHSMV-approved colors and design. The word "Florida" appears at the top of the plate and "Swim for Life" appears at the bottom of the plate.

The annual use fees are distributed to the Swimming Pool Education and Safety Foundation, Inc., doing business as Florida Swims, to be used as follows:

- Up to 10 percent for administration, promotion, and marketing of the plate; and
- The remainder to be used by the Swimming Pool Education and Safety Foundation, Inc., to promote swimming pool and water safety and to provide grants and scholarships for childhood swimming lessons in this state.

#### Ethical Ecotourism License Plate

The bill creates the Florida Ethical Ecotourism license plate. The specialty license plate must bear the DHSMV-approved colors and design. The word "Florida" appears at the top of the plate and "Ethical Ecotourism" appears at the bottom of the plate.

The annual use fees are distributed equally between the Florida Society for Ethical Ecotourism, Inc., and Paddle Florida, Inc., to be used as follows:

- Up to 10 percent for administrative costs and to market the plate; and
- The remainder:
  - By Florida Society for Ethical Ecotourism, Inc., to provide environmental education and awareness that encourage behaviors that contribute to the sustainability of Florida's natural ecosystems and resources; and
  - By Paddle Florida, Inc., to raise awareness about water conservation, wildlife preservation, restoration of springs, and protection of waterways in this state.

#### Down Syndrome Awareness License Plate

The bill creates the Down Syndrome Awareness license plate. The specialty license plate must bear the DHSMV-approved colors and design. The word "Florida" appears at the top of the plate and "Down Syndrome Awareness" appears at the bottom of the plate.

The annual use fees are distributed to Our City Beautiful, Inc., to be used as follows:

- Up to 10 percent for administrative costs and marketing of the plate;
- The remainder:
  - 50 percent to build and maintain HOLLAND, an affordable housing project for independent living for persons with Down syndrome or other intellectual disability;
  - 15 percent for Our City Beautiful World Changer scholarships for Florida residents 18 years of age or older with Down syndrome who wish to further their education at postsecondary educational institutions located in this state; and
  - 35 percent for grants to other nonprofit organizations within this state to support housing, educational scholarships, and employment assistance programs for persons with Down syndrome or other intellectual disability.

#### Gopher Tortoise License Plate

The bill creates the Gopher Tortoise license plate. The specialty license plate must bear the DHSMV-approved colors and design. The word "Florida" appears at the top of the plate and "Protect the Gopher Tortoise" appears at the bottom of the plate.

The annual use fees are distributed to Wildlands Conservation, Inc., to be used as follows:

- Up to 10 percent for marketing of the plate and costs directly associated with administration of the gopher tortoise protection program; and
- The remainder to be used by the Wildlands Conservation to use and distribute the funds to eligible Florida-based scientific, conservation, and educational organizations for gopher tortoise, commensal species, and upland habitat research, conservation, and management.

#### I Make Things License Plate

The bill creates the I Make Things license plate. The specialty license plate must bear the DHSMV-approved colors and design. The word "Florida" appears at the top of the plate and "I Make Things" appears at the bottom of the plate.

The annual use fees are distributed to the Florida Manufacturing and Logistics Council, Inc., to be used as follows:

- Up to 10 percent for:
  - Promotion and marketing of the plate; and
  - To reimburse the council for administrative costs, startup costs, and costs incurred in the development and approval process of the plate; and
- The remainder to be used by the council, with approval of its board of directors, to promote and support programs that increase interest in careers in manufacturing.

**Section 4** of the bill directs the Division of Law Revision to replace the phrase "the effective date of this act" wherever it occurs in the bill with the date the bill becomes a law.

The bill has an effective date of upon becoming a law.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

Article VII, s. 19, of the Florida Constitution requires that a new state tax or fee, as well as an increased state tax or fee, must be approved by two-thirds of the membership of each house of the Legislature and must be contained in a separate bill that contains no other subject. Article VII, s. 19(d)(1), of the Florida Constitution defines "fee" to mean "any charge or payment required by law, including any fee for service, fee or cost for licenses, and charge for service."

The bill requires payment of an annual use fee for a discontinued specialty license plate of an independent college or university, that is discontinued due to the independent college or university moving to the standard template specialty license plate.

E. Other Constitutional Issues:

None identified.

#### V. Fiscal Impact Statement:

#### A. Tax/Fee Issues:

Under current law, an independent college or university that switches to the standard template specialty plate will have its specialty license plate discontinued. A vehicle owner that has a specialty license plate that is discontinued does not have to pay the specialty plate annual use fee for the remainder of the 10-year license plate replacement period. This bill requires continued payment of the annual use fee for any discontinued specialty license plate of an independent college or university, that is discontinued due to the independent college or university moving to the standard template specialty license plate. The number of discontinued plates affected by this change is unknown at this time.

Related to the newly created specialty license plates, s. 320.08056(3)(d), F.S., currently provides that the annual use fee for a specialty license plate is \$25, except as otherwise provided.

B. Private Sector Impact:

Reduction of the minimum voucher sale requirement for all specialty license plates to 2,500, before manufacture of the license plate may commence and the extension of the presale period by an additional 24 months, will allow more specialty license plates to meet the requirements for production and avoid deauthorization as required under s. 320.08053(2)(b), F.S.

Once a specialty license plate goes into production, organizations authorized for a distribution from the proceeds of the sale of the license plate will benefit.

Independent colleges and universities opting to use the standard template specialty license plate design will have their plate sales combined with existing registrations for the individual institutions' specialty license plates for purposes of meeting the minimum license plate sales threshold and license plate limits. This may keep the independent colleges and universities specialty license plates from being discontinued as required under s. 320.08056(8)(a), F.S.

C. Government Sector Impact:

The DHSMV will need to update internal procedures and instructions to organizations regarding specialty license plate requirements; however, there will be no programming costs incurred by the DHSMV.<sup>35</sup>

Programming will be required initially to allow the DHSMV to accept vouchers, but the DHSMV may not finalize a design or issue the new license plate if the 150 cap is reached prior to the license plate selling 2,500 vouchers. The amount of programming is determined by the number of plates and the number of distributions per plate.

# VI. The DHSMV is authorized to retain revenues from the first proceeds of specialty license plate sales to defray departmental expenditures related to the specialty license plate program.<sup>36</sup>Technical Deficiencies:

None.

#### VII. Related Issues:

None.

<sup>&</sup>lt;sup>35</sup> Department of Highway Safety and Motor Vehicles, 2022 Legislative Bill Analysis for SB 364, at p. 4.

<sup>&</sup>lt;sup>36</sup> Section 320.08056(7), F.S.

#### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 320.08053, 320.08056, and 320.08058

#### IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### **Recommended CS/CS by Appropriations Subcommittee on Transportation, Tourism, and Economic Development on February 16, 2022:**

The committee substitute:

- Creates two new plates: the Gopher Tortoise plate and the I Make Things plate;
- Shortens the slogan for the bottom of the Paps Corps Champions for Cancer Research plate;
- Allows the total plates for independent colleges and universities using the standard template specialty plate to be calculated using both the standard template specialty plate sales and any specialty license plates previously issued for the entity; and
- Requires the payment of the annual use fee for a discontinued specialty license plate for an independent college or university.

#### CS by Transportation on January 25, 2022:

- Creates seven new specialty license plates;
- Creates one new motorcycle specialty license plate;
- Amends one existing specialty license plate;
- Amends the voucher sale requirement for all specialty license plates; and
- Amends how license plate sales numbers are calculated for independent colleges or universities opting to use the standard template specialty license plate for purposes of meeting the minimum license plate sales threshold of 1,000 sales for at least 12 consecutive months and license plate limits in statute.
- B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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LEGISLATIVE ACTION .

Senate Comm: RS 02/16/2022 House

Appropriations Subcommittee on Transportation, Tourism, and Economic Development (Bean) recommended the following:

Senate Amendment (with title amendment)

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Delete lines 70 - 278
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and insert:

5 An independent college or university colleges or universities opting to use the standard template specialty license plate 6 7 shall have the standard template specialty license their plate 8 sales added to the total number of remaining current valid registrations under paragraph (8)(c) for the formerly separate 9 independent college and university license plates which were

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11	issued before the independent college or university elected to
12	use the standard template specialty license plate combined for
13	purposes of the standard template specialty license plate
14	meeting the minimum license plate sales threshold in paragraph
15	(8)(a) and for determining the license plate limit in s.
16	320.08053(3)(b). Specialty license plates created pursuant to
17	this subsection must be ordered directly from the department. If
18	the independent college or university elects to use the standard
19	template specialty license plate, the department shall
20	discontinue the existing specialty license plate and,
21	notwithstanding paragraph (8)(c), shall continue to collect the
22	applicable specialty license plate annual use fee under
23	paragraph (3)(d) or subsection (4) for the remainder of the 10-
24	year license plate replacement period for the existing plate
25	being discontinued or being replaced with the standard template
26	specialty license plate.
27	Section 3. Effective October 1, 2022, subsections (47) and
28	(79) of section 320.08058, Florida Statutes, are amended, and
29	subsections (119) through (127) are added to that section, to
30	read:
31	320.08058 Specialty license plates
32	(47) LIVE THE DREAM LICENSE PLATES.—
33	(a) The department shall develop a Live the Dream license
34	plate as provided in this section. Live the Dream license plates
35	must bear the colors and design approved by the department. The
36	word "Florida" must appear at the top of the plate, and the
37	words "Live the Dream" must appear at the bottom of the plate.
38	(b) The proceeds of the annual use fee shall be distributed

39 to the Dream Foundation, Inc., to be used in the following

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40	manner:
41	1. Up to 5 percent may be used to administer, promote, and
42	market the license plate.
43	2. At least $40 + 60$ percent shall be distributed equally
44	among the sickle cell organizations that are Florida members of
45	the Sickle Cell Disease Association of America, Inc., for
46	programs that provide research, care, and treatment for sickle
47	cell disease.
48	3. At least 10 percent shall be used for programs and
49	services provided directly by the Dream Foundation, Inc., which
50	assist inmates released from the custody of a county jail in
51	this state or a Department of Corrections facility in
52	successfully reentering the community.
53	4. At least 15 percent shall be distributed as grants for
54	programs and services throughout this state which assist inmates
55	released from the custody of a county jail in this state or a
56	Department of Corrections facility in successfully reentering
57	the community.
58	5. At least 25 $\frac{30}{30}$ percent shall be distributed as
59	scholarships to graduating high school seniors in this state who
60	have at least one parent or legal guardian who is incarcerated,
61	for the purpose of attending a state university, a Florida
62	College System institution, a career center operated by a school
63	district under s. 1001.44, or a charter technical career center
64	under s. 1002.34. Scholarships shall be awarded through a
65	competitive application process. Fiscal oversight of the
66	scholarship program shall be performed by a certified public
67	accounting firm to Chapman Partnership, Inc., for programs that
68	provide relief from poverty, hunger, and homelessness.
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6.4. Up to 5 percent may be distributed by the department on behalf of the Dream Foundation, Inc., to The Martin Luther King, Jr. Center for Nonviolent Social Change, Inc., as a royalty for the use of the image of Dr. Martin Luther King, Jr.

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81 82 (79) BLUE ANGELS LICENSE PLATES.-

(a) The department shall develop a Blue Angels license 75 plate for display on a motor vehicle and for display on a motorcycle as provided in this section and s. 320.08053. The plate must bear the colors and design approved by the department. The word "Florida" must appear at the top of the 79 plate, and the words "Home of the Blue Angels" must appear at 80 the bottom of the plate. Any department-approved image must be placed on the far left side of a plate for display on a motorcycle.

(b) The annual use fees from the sale of the plate shall be 83 84 distributed to the Naval Aviation Museum Foundation, a nonprofit Florida corporation under s. 501(c)(3) of the Internal Revenue 85 Code, to fund the maintenance, programs, marketing, and projects 86 of the foundation, including the National Naval Aviation Museum 87 and the National Flight Academy in Pensacola. Up to 10 percent 88 89 of the funds received by the Naval Aviation Museum Foundation 90 may be used for marketing of the plate and costs directly 91 associated with the administration of the foundation. The Naval Aviation Museum Foundation shall distribute 50 percent of the 92 93 funds to eligible programs and projects associated with the 94 National Flight Academy and the remainder of the funds to 95 eligible programs and projects associated with the National 96 Naval Aviation Museum.

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(c) The number of valid specialty license plates issued for

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98 display on a motor vehicle or on a motorcycle must be added 99 together to determine whether the specialty license plate must 100 be discontinued pursuant to s. 320.08056(8)(a). 101 (119) INTER MIAMI CF LICENSE PLATES.-102 (a) The department shall develop an Inter Miami CF license 103 plate as provided in this section and s. 320.08053. The plate 104 must bear the colors and design approved by the department. The 105 word "Florida" must appear at the top of the plate, and the 106 words "Inter Miami CF" must appear at the bottom of the plate. 107 (b) The annual use fees from the sale of the plate shall be distributed to Inter Miami CF Foundation Corporation, a 108 109 nonprofit corporation under s. 501(c)(3) of the Internal Revenue 110 Code, which may use a maximum of 10 percent of the proceeds to 111 promote and market the plate. The remainder of the proceeds 112 shall be used by Inter Miami CF Foundation Corporation to plan 113 and execute sports-based development and direct-service community programs, initiatives, and events. 114 115 (120) SAFE HAVEN FOR NEWBORNS LICENSE PLATES.-116 (a) The department shall develop a Safe Haven for Newborns 117 license plate as provided in this section and s. 320.08053. The 118 plate must bear the colors and design approved by the 119 department. The word "Florida" must appear at the top of the 120 plate, and the words "A Safe Haven for Newborns" must appear at 121 the bottom of the plate. 122 (b) The annual use fees from the sale of the plate shall be 123 distributed to the Gloria M. Silverio Foundation, Incorporated, 124 a Florida nonprofit corporation under s. 501(c)(3) of the 125 Internal Revenue Code, the mission of which is to prevent infant 126 abandonment through awareness, education, and direct assistance.

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127	Up to 10 percent of the fees may be used for marketing and
128	administration of the plate. The remaining funds shall be used
129	by the foundation to prevent infant abandonment through
130	awareness, education, and direct assistance.
131	(121) PAP CORPS CHAMPIONS FOR CANCER RESEARCH LICENSE
132	PLATES
133	(a) The department shall develop a Pap Corps Champions for
134	Cancer Research license plate as provided in this section and s.
135	320.08053. The plate must bear the colors and design approved by
136	the department. The word "Florida" must appear at the top of the
137	plate, and the words "To Imagine and Help Create a World Without
138	Cancer" must appear at the bottom of the plate.
139	(b) The annual use fees from the sale of the plate shall be
140	distributed to the Papanicolaou Corps for Cancer Research, Inc.,
141	a Florida nonprofit corporation, as follows:
142	1. Up to 10 percent of the annual use fees must be used
143	for:
144	a. Promotion and marketing costs of the license plate; and
145	b. Reimbursing the corporation for administrative costs,
146	startup costs, and costs incurred in the development and
147	approval process of the license plate.
148	2. The remaining funds must be distributed with the
149	approval of and accountability to the board of directors of the
150	Pap Corps and must be used to promote and support awareness of
151	critical lifesaving cancer research by the Sylvester
152	Comprehensive Cancer Center through education, outreach, and
153	clinical research.
154	(122) LEARN TO FLY LICENSE PLATES.—
155	(a) The department shall develop a Learn to Fly license

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156 plate as provided in this section and s. 320.08053. The plate 157 must bear the colors and design approved by the department. The 158 word "Florida" must appear at the top of the plate, and the 159 words "Learn to Fly" must appear at the bottom of the plate. 160 (b) The annual use fees from the sale of the plate shall be 161 distributed to Florida's Lifted Youth Inc., a Florida nonprofit corporation, which may use up to 10 percent of the proceeds to 162 promote and market the plate. The remainder of the proceeds 163 164 shall be used by Florida's Lifted Youth Inc., to assist 165 underprivileged youth and the children of fallen heroes to 166 establish careers in aviation. 167 (123) FLORIDA SWIMS LICENSE PLATES.-168 (a) The department shall develop a Florida Swims license 169 plate as provided in this section and s. 320.08053. The plate 170 must bear the colors and design approved by the department. The 171 word "Florida" must appear at the top of the plate, and the words "Swim for Life" must appear at the bottom of the plate. 172 173 (b) The annual use fees from the sale of the plate shall be 174 distributed to the Swimming Pool Education and Safety 175 Foundation, Inc., doing business as Florida Swims, a nonprofit 176 organization under s. 501(c)(3) of the Internal Revenue Code, 177 which may use up to 10 percent of the proceeds for 178 administration, promotion, and marketing of the plate. All 179 remaining proceeds shall be used by the Swimming Pool Education 180 and Safety Foundation, Inc., doing business as Florida Swims, to 181 promote swimming pool and water safety and to provide grants and 182 scholarships for childhood swimming lessons in this state. 183 (124) ETHICAL ECOTOURISM LICENSE PLATE.-184 (a) The department shall develop an Ethical Ecotourism

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185	license plate as provided in this section and s. 320.08053. The
186	plate must bear the colors and design approved by the
187	department. The word "Florida" must appear at the top of the
188	plate, and the words "Ethical Ecotourism" must appear at the
189	bottom of the plate.
190	(b) The annual use fees from the sale of the plate shall be
191	distributed equally between the Florida Society for Ethical
192	Ecotourism, Inc., and Paddle Florida, Inc., each of which may
193	use up to 10 percent of its proceeds for administrative costs
194	and the marketing of the plate. The remaining proceeds must be
195	used by the Florida Society for Ethical Ecotourism, Inc., to
196	provide environmental education and awareness that encourage
197	behaviors that contribute to the sustainability of Florida's
198	natural ecosystems and resources and by Paddle Florida, Inc., to
199	raise awareness about water conservation, wildlife preservation,
200	restoration of springs, and protection of waterways in this
201	state.
202	(125) DOWN SYNDROME AWARENESS LICENSE PLATES
203	(a) The department shall develop a Down Syndrome Awareness
204	license plate as provided in this section and s. 320.08053. The
205	plate must bear the colors and design approved by the
206	department. The word "Florida" must appear at the top of the
207	plate, and the words "Down Syndrome Awareness" must appear at
208	the bottom of the plate.
209	(b) The annual use fees from the sale of the plate shall be
210	distributed to Our City Beautiful, Inc., a Florida nonprofit
211	corporation. Up to 10 percent of the fees may be used for
212	administrative costs and marketing of the plate. Of the
213	remaining fees:


214 1. Fifty percent shall be used to build and maintain 215 HOLLAND, an affordable housing project for independent living 216 for persons with Down syndrome or other intellectual disability. 217 2. Fifteen percent shall be dedicated to Our City Beautiful 218 World Changer scholarships for Florida residents 18 years of age 219 or older with Down syndrome who wish to further their education 220 at postsecondary educational institutions located in this state. 221 3. Thirty-five percent shall be used for grants to other 2.2.2 nonprofit organizations within this state to support housing, 223 educational scholarships, and employment assistance programs for 224 persons with Down syndrome or other intellectual disability. 225 (126) GOPHER TORTOISE LICENSE PLATES.-226 (a) The department shall develop a Gopher Tortoise license 227 plate as provided in this section and s. 320.08053. The plate 228 must bear the colors and design approved by the department. The 229 word "Florida" must appear at the top of the plate, and the 230 words "Protect the Gopher Tortoise" must appear at the bottom of 231 the plate. 232 (b) The annual use fees from the sale of the plate shall be 233 distributed to Wildlands Conservation, Inc., a nonprofit 234 corporation under s. 501(c)(3) of the Internal Revenue Code, to 235 fund gopher tortoise and commensal species research, education, 236 and conservation, as well as upland habitat protection, 2.37 restoration, and management in this state to benefit the gopher 238 tortoise and other upland species. Up to 10 percent of the funds 239 received by Wildlands Conservation, Inc., may be used for 240 marketing of the plate and costs directly associated with the 241 administration of the gopher tortoise protection program. 242 Wildlands Conservation, Inc., shall use and distribute the funds

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243 to eligible Florida-based scientific, conservation, and 244 educational organizations for gopher tortoise, commensal 245 species, and upland habitat research, conservation, and 246 management. 247 (127) I MAKE THINGS LICENSE PLATES.-(a) The department shall develop an I Make Things license 248 249 plate as provided in this section and s. 320.08053. The plate 250 must bear the colors and design approved by the department. The 2.51 word "Florida" must appear at the top of the plate, and the 252 words "I Make Things" must appear at the bottom of the plate. 253 (b) The annual use fees from the sale of the plate shall be 254 distributed to the Florida Manufacturing and Logistics Council, 255 Inc., a Florida nonprofit corporation. Up to 10 percent of the 256 fees may be used for promotion and marketing costs of the 257 license plate and reimbursing the Florida Manufacturing and 258 Logistics Council, Inc., for administrative costs, startup 259 costs, and costs incurred in the development and approval 260 process of the plate. The remaining funds must be distributed 261 with the approval of, and accountability to, the board of 262 directors of the Florida Manufacturing and Logistics Council, 263 Inc., and must be used to promote and support programs that 264 increase interest in careers in manufacturing. 265 266 267 And the title is amended as follows: 268 Delete lines 10 - 26 269 and insert: 270 university specialty license plate sales for certain 271 determinations; requiring the department to continue

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COMMITTEE AMENDMENT

Florida Senate - 2022 Bill No. CS for SB 364



272 to collect annual use fees for certain discontinued or 273 replaced plates; amending s. 320.08058, F.S.; revising 274 annual use fee distributions from the sale of the Live 275 the Dream license plate; providing for the award of 276 scholarships to certain students through a competitive 277 application process; providing for fiscal oversight by 278 a certified public accounting firm; requiring the 279 department to develop a Blue Angels motorcycle 280 specialty license plate; specifying a design 281 requirement for the plate; requiring that the number 282 of valid Blue Angels motor vehicle and motorcycle 283 specialty license plates be added together for 284 purposes of a certain determination; directing the 285 department to develop Inter Miami CF, Safe Haven for 286 Newborns, Pap Corps Champions for Cancer Research, 287 Learn to Fly, Florida Swims, Ethical Ecotourism, Down Syndrome Awareness, Gopher Tortoise, and I Make Things 288 289 license plates; providing for

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House



LEGISLATIVE ACTION

Senate Comm: RCS 02/16/2022

Appropriations Subcommittee on Transportation, Tourism, and Economic Development (Bean) recommended the following:

Senate Substitute for Amendment (420812) (with title amendment) Delete lines 70 - 278 and insert: <u>An</u> independent <u>college or university</u> <del>colleges or universities</del> opting to use the standard template specialty license plate

shall have <u>the standard template specialty license</u> their plate sales added to the total number of remaining current valid

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10 registrations under paragraph (8)(c) for the formerly separate 11 independent college and university license plates which were 12 issued before the independent college or university elected to 13 use the standard template specialty license plate combined for 14 purposes of the standard template specialty license plate 15 meeting the minimum license plate sales threshold in paragraph 16 (8) (a) and for determining the license plate limit in s. 17 320.08053(3)(b). Specialty license plates created pursuant to 18 this subsection must be ordered directly from the department. If 19 the independent college or university elects to use the standard 20 template specialty license plate, the department shall 21 discontinue the existing specialty license plate and, 22 notwithstanding paragraph (8)(c), shall continue to collect the 23 applicable specialty license plate annual use fee under 24 paragraph (3)(d) or subsection (4) for the remainder of the 10-25 year license plate replacement period for the existing plate 26 being discontinued or being replaced with the standard template 27 specialty license plate. 28

Section 3. Effective October 1, 2022, subsections (47) and (79) of section 320.08058, Florida Statutes, are amended, and subsections (119) through (127) are added to that section, to read:

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320.08058 Specialty license plates.-

(47) LIVE THE DREAM LICENSE PLATES.-

(a) The department shall develop a Live the Dream license
plate as provided in this section. Live the Dream license plates
must bear the colors and design approved by the department. The
word "Florida" must appear at the top of the plate, and the
words "Live the Dream" must appear at the bottom of the plate.

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39 (b) The proceeds of the annual use fee shall be distributed to the Dream Foundation, Inc., to be used in the following 40 41 manner: 42 1. Up to 5 percent may be used to administer, promote, and 43 market the license plate. 44 2. At least 40  $\frac{60}{100}$  percent shall be distributed equally among the sickle cell organizations that are Florida members of 45 46 the Sickle Cell Disease Association of America, Inc., for 47 programs that provide research, care, and treatment for sickle cell disease. 48 49 3. At least 10 percent shall be used for programs and 50 services provided directly by the Dream Foundation, Inc., which 51 assist inmates released from the custody of a county jail in 52 this state or a Department of Corrections facility in 53 successfully reentering the community. 54 4. At least 15 percent shall be distributed as grants for 55 programs and services throughout this state which assist inmates 56 released from the custody of a county jail in this state or a 57 Department of Corrections facility in successfully reentering 58 the community. 59 5. At least 25  $\frac{30}{30}$  percent shall be distributed as 60 scholarships to graduating high school seniors in this state who 61 have at least one parent or legal guardian who is incarcerated, 62 for the purpose of attending a state university, a Florida 63 College System institution, a career center operated by a school district under s. 1001.44, or a charter technical career center 64 65 under s. 1002.34. Scholarships shall be awarded through a 66 competitive application process. Fiscal oversight of the 67 scholarship program shall be performed by a certified public

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68 <u>accounting firm</u> to Chapman Partnership, Inc., for programs that 69 provide relief from poverty, hunger, and homelessness.

<u>6.4.</u> Up to 5 percent may be distributed by the department on behalf of the Dream Foundation, Inc., to The Martin Luther King, Jr. Center for Nonviolent Social Change, Inc., as a royalty for the use of the image of Dr. Martin Luther King, Jr.

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(79) BLUE ANGELS LICENSE PLATES.-

75 (a) The department shall develop a Blue Angels license 76 plate for display on a motor vehicle and for display on a 77 motorcycle as provided in this section and s. 320.08053. The 78 plate must bear the colors and design approved by the department. The word "Florida" must appear at the top of the 79 80 plate, and the words "Home of the Blue Angels" must appear at 81 the bottom of the plate. Any department-approved image must be placed on the far left side of a plate for display on a 82 83 motorcycle.

84 (b) The annual use fees from the sale of the plate shall be distributed to the Naval Aviation Museum Foundation, a nonprofit 85 Florida corporation under s. 501(c)(3) of the Internal Revenue 86 87 Code, to fund the maintenance, programs, marketing, and projects of the foundation, including the National Naval Aviation Museum 88 89 and the National Flight Academy in Pensacola. Up to 10 percent 90 of the funds received by the Naval Aviation Museum Foundation may be used for marketing of the plate and costs directly 91 92 associated with the administration of the foundation. The Naval 93 Aviation Museum Foundation shall distribute 50 percent of the 94 funds to eligible programs and projects associated with the 95 National Flight Academy and the remainder of the funds to eligible programs and projects associated with the National 96

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97 Naval Aviation Museum. 98 (c) The number of valid specialty license plates issued for display on a motor vehicle or on a motorcycle must be added 99 100 together to determine whether the specialty license plate must 101 be discontinued pursuant to s. 320.08056(8)(a). 102 (119) INTER MIAMI CF LICENSE PLATES.-(a) The department shall develop an Inter Miami CF license 103 plate as provided in this section and s. 320.08053. The plate 104 105 must bear the colors and design approved by the department. The 106 word "Florida" must appear at the top of the plate, and the 107 words "Inter Miami CF" must appear at the bottom of the plate. 108 (b) The annual use fees from the sale of the plate shall be 109 distributed to Inter Miami CF Foundation Corporation, a 110 nonprofit corporation under s. 501(c)(3) of the Internal Revenue 111 Code, which may use a maximum of 10 percent of the proceeds to 112 promote and market the plate. The remainder of the proceeds shall be used by Inter Miami CF Foundation Corporation to plan 113 114 and execute sports-based development and direct-service 115 community programs, initiatives, and events. 116 (120) SAFE HAVEN FOR NEWBORNS LICENSE PLATES.-117 (a) The department shall develop a Safe Haven for Newborns license plate as provided in this section and s. 320.08053. The 118 119 plate must bear the colors and design approved by the 120 department. The word "Florida" must appear at the top of the 121 plate, and the words "A Safe Haven for Newborns" must appear at 122 the bottom of the plate. 123 (b) The annual use fees from the sale of the plate shall be 124 distributed to the Gloria M. Silverio Foundation, Incorporated, 125 a Florida nonprofit corporation under s. 501(c)(3) of the

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COMMITTEE AMENDMENT

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126	Internal Revenue Code, the mission of which is to prevent infant
127	abandonment through awareness, education, and direct assistance.
128	Up to 10 percent of the fees may be used for marketing and
129	administration of the plate. The remaining funds shall be used
130	by the foundation to prevent infant abandonment through
131	awareness, education, and direct assistance.
132	(121) PAP CORPS CHAMPIONS FOR CANCER RESEARCH LICENSE
133	PLATES
134	(a) The department shall develop a Pap Corps Champions for
135	Cancer Research license plate as provided in this section and s.
136	320.08053. The plate must bear the colors and design approved by
137	the department. The word "Florida" must appear at the top of the
138	plate, and the words "Cancer Research Matters" must appear at
139	the bottom of the plate.
140	(b) The annual use fees from the sale of the plate shall be
141	distributed to the Papanicolaou Corps for Cancer Research, Inc.,
142	a Florida nonprofit corporation, as follows:
143	1. Up to 10 percent of the annual use fees must be used
144	for:
145	a. Promotion and marketing costs of the license plate; and
146	b. Reimbursing the corporation for administrative costs,
147	startup costs, and costs incurred in the development and
148	approval process of the license plate.
149	2. The remaining funds must be distributed with the
150	approval of and accountability to the board of directors of the
151	Pap Corps and must be used to promote and support awareness of
152	critical lifesaving cancer research by the Sylvester
153	Comprehensive Cancer Center through education, outreach, and
154	clinical research.

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155 (122) LEARN TO FLY LICENSE PLATES.-(a) The department shall develop a Learn to Fly license 156 plate as provided in this section and s. 320.08053. The plate 157 158 must bear the colors and design approved by the department. The 159 word "Florida" must appear at the top of the plate, and the 160 words "Learn to Fly" must appear at the bottom of the plate. 161 (b) The annual use fees from the sale of the plate shall be 162 distributed to Florida's Lifted Youth Inc., a Florida nonprofit 163 corporation, which may use up to 10 percent of the proceeds to 164 promote and market the plate. The remainder of the proceeds 165 shall be used by Florida's Lifted Youth Inc., to assist 166 underprivileged youth and the children of fallen heroes to 167 establish careers in aviation. 168 (123) FLORIDA SWIMS LICENSE PLATES.-169 (a) The department shall develop a Florida Swims license 170 plate as provided in this section and s. 320.08053. The plate must bear the colors and design approved by the department. The 171 172 word "Florida" must appear at the top of the plate, and the 173 words "Swim for Life" must appear at the bottom of the plate. 174 (b) The annual use fees from the sale of the plate shall be 175 distributed to the Swimming Pool Education and Safety Foundation, Inc., doing business as Florida Swims, a nonprofit 176 organization under s. 501(c)(3) of the Internal Revenue Code, 177 178 which may use up to 10 percent of the proceeds for 179 administration, promotion, and marketing of the plate. All remaining proceeds shall be used by the Swimming Pool Education 180 181 and Safety Foundation, Inc., doing business as Florida Swims, to 182 promote swimming pool and water safety and to provide grants and 183 scholarships for childhood swimming lessons in this state.

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184	(124) ETHICAL ECOTOURISM LICENSE PLATE
185	(a) The department shall develop an Ethical Ecotourism
186	license plate as provided in this section and s. 320.08053. The
187	plate must bear the colors and design approved by the
188	department. The word "Florida" must appear at the top of the
189	plate, and the words "Ethical Ecotourism" must appear at the
190	bottom of the plate.
191	(b) The annual use fees from the sale of the plate shall be
192	distributed equally between the Florida Society for Ethical
193	Ecotourism, Inc., and Paddle Florida, Inc., each of which may
194	use up to 10 percent of its proceeds for administrative costs
195	and the marketing of the plate. The remaining proceeds must be
196	used by the Florida Society for Ethical Ecotourism, Inc., to
197	provide environmental education and awareness that encourage
198	behaviors that contribute to the sustainability of Florida's
199	natural ecosystems and resources and by Paddle Florida, Inc., to
200	raise awareness about water conservation, wildlife preservation,
201	restoration of springs, and protection of waterways in this
202	state.
203	(125) DOWN SYNDROME AWARENESS LICENSE PLATES
204	(a) The department shall develop a Down Syndrome Awareness
205	license plate as provided in this section and s. 320.08053. The
206	plate must bear the colors and design approved by the
207	department. The word "Florida" must appear at the top of the
208	plate, and the words "Down Syndrome Awareness" must appear at
209	the bottom of the plate.
210	(b) The annual use fees from the sale of the plate shall be
211	distributed to Our City Beautiful, Inc., a Florida nonprofit
212	corporation. Up to 10 percent of the fees may be used for
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213	administrative costs and marketing of the plate. Of the
214	remaining fees:
215	1. Fifty percent shall be used to build and maintain
216	HOLLAND, an affordable housing project for independent living
217	for persons with Down syndrome or other intellectual disability.
218	2. Fifteen percent shall be dedicated to Our City Beautiful
219	World Changer scholarships for Florida residents 18 years of age
220	or older with Down syndrome who wish to further their education
221	at postsecondary educational institutions located in this state.
222	3. Thirty-five percent shall be used for grants to other
223	nonprofit organizations within this state to support housing,
224	educational scholarships, and employment assistance programs for
225	persons with Down syndrome or other intellectual disability.
226	(126) GOPHER TORTOISE LICENSE PLATES
227	(a) The department shall develop a Gopher Tortoise license
228	plate as provided in this section and s. 320.08053. The plate
229	must bear the colors and design approved by the department. The
230	word "Florida" must appear at the top of the plate, and the
231	words "Protect the Gopher Tortoise" must appear at the bottom of
232	the plate.
233	(b) The annual use fees from the sale of the plate shall be
234	distributed to Wildlands Conservation, Inc., a nonprofit
235	corporation under s. 501(c)(3) of the Internal Revenue Code, to
236	fund gopher tortoise and commensal species research, education,
237	and conservation, as well as upland habitat protection,
238	restoration, and management in this state to benefit the gopher
239	tortoise and other upland species. Up to 10 percent of the funds
240	received by Wildlands Conservation, Inc., may be used for
241	marketing of the plate and costs directly associated with the

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242	administration of the gopher tortoise protection program.				
243	Wildlands Conservation, Inc., shall use and distribute the funds				
244	to eligible Florida-based scientific, conservation, and				
245	educational organizations for gopher tortoise, commensal				
246	species, and upland habitat research, conservation, and				
247	management.				
248	(127) I MAKE THINGS LICENSE PLATES				
249	(a) The department shall develop an I Make Things license				
250	plate as provided in this section and s. 320.08053. The plate				
251	must bear the colors and design approved by the department. The				
252	word "Florida" must appear at the top of the plate, and the				
253	words "I Make Things" must appear at the bottom of the plate.				
254	(b) The annual use fees from the sale of the plate shall be				
255	distributed to the Florida Manufacturing and Logistics Council,				
256	Inc., a Florida nonprofit corporation. Up to 10 percent of the				
257	fees may be used for promotion and marketing costs of the				
258	license plate and reimbursing the Florida Manufacturing and				
259	Logistics Council, Inc., for administrative costs, startup				
260	costs, and costs incurred in the development and approval				
261	process of the plate. The remaining funds must be distributed				
262	with the approval of, and accountability to, the board of				
263	directors of the Florida Manufacturing and Logistics Council,				
264	Inc., and must be used to promote and support programs that				
265	increase interest in careers in manufacturing.				
266					
267	=========== T I T L E A M E N D M E N T =================================				
268	And the title is amended as follows:				
269	Delete lines 10 - 26				
270	and insert:				
	$D_{\rm resc} = 10 - 10$				
	Page 10 of 11				

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COMMITTEE AMENDMENT

Florida Senate - 2022 Bill No. CS for SB 364



271 university specialty license plate sales for certain 272 determinations; requiring the department to continue 273 to collect annual use fees for certain discontinued or replaced plates; amending s. 320.08058, F.S.; revising 274 275 annual use fee distributions from the sale of the Live 276 the Dream license plate; providing for the award of 277 scholarships to certain students through a competitive 278 application process; providing for fiscal oversight by 279 a certified public accounting firm; requiring the 280 department to develop a Blue Angels motorcycle 281 specialty license plate; specifying a design 282 requirement for the plate; requiring that the number 283 of valid Blue Angels motor vehicle and motorcycle 284 specialty license plates be added together for 285 purposes of a certain determination; directing the 286 department to develop Inter Miami CF, Safe Haven for 287 Newborns, Pap Corps Champions for Cancer Research, 288 Learn to Fly, Florida Swims, Ethical Ecotourism, Down 289 Syndrome Awareness, Gopher Tortoise, and I Make Things 290 license plates; providing for

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CS for SB 364

By the Committee on Transportation; and Senator Bean

596-02309-22 2022364c1 1 A bill to be entitled 2 An act relating to specialty license plates; amending s. 320.08053, F.S.; revising presale voucher sales requirements for specialty license plates; requiring the Department of Highway Safety and Motor Vehicles to extend the presale period by a specified amount of time for certain approved specialty license plate organizations; amending s. 320.08056, F.S.; revising ç the calculation of certain independent college and 10 university combined specialty license plate sales for 11 certain determinations; amending s. 320.08058, F.S.; 12 revising annual use fee distributions from the sale of 13 the Live the Dream license plate; providing for the 14 award of scholarships to certain students through a 15 competitive application process; providing for fiscal 16 oversight by a certified public accounting firm; 17 requiring the department to develop a Blue Angels 18 motorcycle specialty license plate; specifying a 19 design requirement for the plate; requiring that the 20 number of valid Blue Angels motor vehicle and 21 motorcycle specialty license plates be added together 22 for purposes of a certain determination; directing the 23 department to develop Inter Miami CF, Safe Haven for 24 Newborns, Pap Corps Champions for Cancer Research, 25 Learn to Fly, Florida Swims, Ethical Ecotourism, and 26 Down Syndrome Awareness license plates; providing for 27 distribution and use of fees collected from the sale 28 of such license plates; providing a directive to the 29 Division of Law Revision; providing effective dates.

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CODING: Words stricken are deletions; words underlined are additions.

596-02309-22 2022364c1 30 Be It Enacted by the Legislature of the State of Florida: 31 32 33 Section 1. Paragraph (b) of subsection (2) of section 34 320.08053, Florida Statutes, is amended to read: 35 320.08053 Establishment of specialty license plates .-36 (2)37 (b) Within 24 months after the presale specialty license 38 plate voucher is established, the approved specialty license 39 plate organization must record with the department a minimum of 40 2,500 3,000 voucher sales, or in the case of an out of state 41 college or university license plate, 4,000 voucher sales, before 42 manufacture of the license plate may commence. The department 43 shall extend this presale period by an additional 24 months for 44 an approved specialty license plate organization that, as of the effective date of this act, is in the presale period but has not 45 46 recorded at least 2,500 voucher sales. If, at the conclusion of 47 the 24 month presale period, the minimum sales requirement has 48 not been met, the specialty plate is deauthorized, and the department shall discontinue development of the plate and 49 50 discontinue issuance of the presale vouchers. Upon deauthorization of the license plate or if the plate has met the 51 52 presale requirement but has not been issued, a purchaser of the 53 license plate voucher may use the annual use fee collected as a credit towards any other specialty license plate or apply for a 54 55 refund on a form prescribed by the department. 56 Section 2. Subsection (12) of section 320.08056, Florida 57 Statutes, is amended to read: 320.08056 Specialty license plates .-58 Page 2 of 10

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read:

existing specialty license plate.

320.08058 Specialty license plates.-

(47) LIVE THE DREAM LICENSE PLATES.-

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2022364c1 596-02309-22 2022364c1 (12) Notwithstanding s. 320.08058(3)(a), the department, in 88 plate as provided in this section. Live the Dream license plates cooperation with the independent colleges or universities as must bear the colors and design approved by the department. The 89 described in s. 1009.89, shall create a standard template word "Florida" must appear at the top of the plate, and the 90 specialty license plate with a unique logo or graphic words "Live the Dream" must appear at the bottom of the plate. 91 identifying each independent college or university. Each 92 (b) The proceeds of the annual use fee shall be distributed independent college or university may elect to use this standard to the Dream Foundation, Inc., to be used in the following 93 template specialty license plate in lieu of its own specialty 94 manner: license plate. Annual use fees from the sale of these license 95 1. Up to 5 percent may be used to administer, promote, and plates shall be distributed to the independent college or 96 market the license plate. university for which the logo or graphic is displayed on the 97 2. At least 40 60 percent shall be distributed equally license plate and shall be used as provided in s. 320.08058(3). 98 among the sickle cell organizations that are Florida members of Independent colleges or universities opting to use the standard 99 the Sickle Cell Disease Association of America, Inc., for template specialty license plate shall have their plate sales 100 programs that provide research, care, and treatment for sickle combined with previous individual independent college or 101 cell disease. university license plate sales for purposes of meeting the 102 3. At least 10 percent shall be used for programs and services provided directly by the Dream Foundation, Inc., which minimum license plate sales threshold in paragraph (8)(a) and 103 for determining the license plate limit in s. 320.08053(3)(b). 104 assist inmates released from the custody of a county jail in Specialty license plates created pursuant to this subsection 105 this state or a Department of Corrections facility in must be ordered directly from the department. If the independent 106 successfully reentering the community. college or university elects to use the standard template 107 4. At least 15 percent shall be distributed as grants for 108 programs and services throughout this state which assist inmates specialty license plate, the department shall discontinue the 109 released from the custody of a county jail in this state or a Section 3. Effective October 1, 2022, subsections (47) and 110 Department of Corrections facility in successfully reentering (79) of section 320.08058, Florida Statutes, are amended, and 111 the community. subsections (119) through (125) are added to that section, to 112 5. At least 25 30 percent shall be distributed as 113 scholarships to graduating high school seniors in this state who 114 have at least one parent or legal guardian who is incarcerated, 115 for the purpose of attending a state university, a Florida (a) The department shall develop a Live the Dream license 116 College System institution, a career center operated by a school Page 4 of 10

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í	596-02309-22 2022364c1
117	district under s. 1001.44, or a charter technical career center
118	under s. 1002.34. Scholarships shall be awarded through a
119	competitive application process. Fiscal oversight of the
120	scholarship program shall be performed by a certified public
121	accounting firm to Chapman Partnership, Inc., for programs that
122	provide relief from poverty, hunger, and homelessness.
123	6.4. Up to 5 percent may be distributed by the department
124	on behalf of the Dream Foundation, Inc., to The Martin Luther
125	King, Jr. Center for Nonviolent Social Change, Inc., as a
126	royalty for the use of the image of Dr. Martin Luther King, Jr.
127	(79) BLUE ANGELS LICENSE PLATES
128	(a) The department shall develop a Blue Angels license
129	plate for display on a motor vehicle and for display on a
130	motorcycle as provided in this section and s. 320.08053. The
131	plate must bear the colors and design approved by the
132	department. The word "Florida" must appear at the top of the
133	plate, and the words "Home of the Blue Angels" must appear at
134	the bottom of the plate. Any department-approved image must be
135	placed on the far left side of a plate for display on a
136	motorcycle.
137	(b) The annual use fees from the sale of the plate shall be
138	distributed to the Naval Aviation Museum Foundation, a nonprofit
139	Florida corporation under s. 501(c)(3) of the Internal Revenue
140	Code, to fund the maintenance, programs, marketing, and projects
141	of the foundation, including the National Naval Aviation Museum
142	and the National Flight Academy in Pensacola. Up to 10 percent
143	of the funds received by the Naval Aviation Museum Foundation
144	may be used for marketing of the plate and costs directly
145	associated with the administration of the foundation. The Naval
1	Page 5 of 10
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	596-02309-22 2022364c1
146	Aviation Museum Foundation shall distribute 50 percent of the
147	funds to eligible programs and projects associated with the
148	National Flight Academy and the remainder of the funds to
149	eligible programs and projects associated with the National
150	Naval Aviation Museum.
151	(c) The number of valid specialty license plates issued for
152	display on a motor vehicle or on a motorcycle must be added
153	together to determine whether the specialty license plate must
154	be discontinued pursuant to s. 320.08056(8)(a).
155	(119) INTER MIAMI CF LICENSE PLATES
156	(a) The department shall develop an Inter Miami CF license
157	plate as provided in this section and s. 320.08053. The plate
158	must bear the colors and design approved by the department. The
159	word "Florida" must appear at the top of the plate, and the
160	words "Inter Miami CF" must appear at the bottom of the plate.
161	(b) The annual use fees from the sale of the plate shall be
162	distributed to Inter Miami CF Foundation Corporation, a
163	nonprofit corporation under s. 501(c)(3) of the Internal Revenue
164	Code, which may use a maximum of 10 percent of the proceeds to
165	promote and market the plate. The remainder of the proceeds
166	shall be used by Inter Miami CF Foundation Corporation to plan
167	and execute sports-based development and direct-service
168	community programs, initiatives, and events.
169	(120) SAFE HAVEN FOR NEWBORNS LICENSE PLATES
170	(a) The department shall develop a Safe Haven for Newborns
171	license plate as provided in this section and s. 320.08053. The
172	plate must bear the colors and design approved by the
173	department. The word "Florida" must appear at the top of the
174	plate, and the words "A Safe Haven for Newborns" must appear at
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#### Page 6 of 10

596-02309-22 2022364c1 175 the bottom of the plate. 176 (b) The annual use fees from the sale of the plate shall be 177 distributed to the Gloria M. Silverio Foundation, Incorporated, a Florida nonprofit corporation under s. 501(c)(3) of the 178 179 Internal Revenue Code, the mission of which is to prevent infant 180 abandonment through awareness, education, and direct assistance. 181 Up to 10 percent of the fees may be used for marketing and 182 administration of the plate. The remaining funds shall be used 183 by the foundation to prevent infant abandonment through 184 awareness, education, and direct assistance. 185 (121) PAP CORPS CHAMPIONS FOR CANCER RESEARCH LICENSE 186 PLATES.-187 (a) The department shall develop a Pap Corps Champions for 188 Cancer Research license plate as provided in this section and s. 189 320.08053. The plate must bear the colors and design approved by 190 the department. The word "Florida" must appear at the top of the plate, and the words "To Imagine and Help Create a World Without 191 192 Cancer" must appear at the bottom of the plate. 193 (b) The annual use fees from the sale of the plate shall be 194 distributed to the Papanicolaou Corps for Cancer Research, Inc., 195 a Florida nonprofit corporation, as follows: 196 1. Up to 10 percent of the annual use fees must be used 197 for: 198 a. Promotion and marketing costs of the license plate; and 199 b. Reimbursing the corporation for administrative costs, 200 startup costs, and costs incurred in the development and 201 approval process of the license plate. 202 2. The remaining funds must be distributed with the 203 approval of and accountability to the board of directors of the Page 7 of 10

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	596-02309-22 2022364c					
204	Pap Corps and must be used to promote and support awareness of					
205	critical lifesaving cancer research by the Sylvester					
206	Comprehensive Cancer Center through education, outreach, and					
207	clinical research.					
208	(122) LEARN TO FLY LICENSE PLATES					
209	(a) The department shall develop a Learn to Fly license					
210	plate as provided in this section and s. 320.08053. The plate					
211	must bear the colors and design approved by the department. The					
212	word "Florida" must appear at the top of the plate, and the					
213	words "Learn to Fly" must appear at the bottom of the plate.					
214	(b) The annual use fees from the sale of the plate shall be					
215	distributed to Florida's Lifted Youth Inc., a Florida nonprofit					
216	corporation, which may use up to 10 percent of the proceeds to					
217	promote and market the plate. The remainder of the proceeds					
218	shall be used by Florida's Lifted Youth Inc., to assist					
219	underprivileged youth and the children of fallen heroes to					
220	establish careers in aviation.					
221	(123) FLORIDA SWIMS LICENSE PLATES					
222	(a) The department shall develop a Florida Swims license					
223	plate as provided in this section and s. 320.08053. The plate					
224	$\underline{\mbox{must}}$ bear the colors and design approved by the department. The					
225	word "Florida" must appear at the top of the plate, and the					
226	words "Swim for Life" must appear at the bottom of the plate.					
227	(b) The annual use fees from the sale of the plate shall be					
228	distributed to the Swimming Pool Education and Safety					
229	Foundation, Inc., doing business as Florida Swims, a nonprofit					
230	organization under s. 501(c)(3) of the Internal Revenue Code,					
231	which may use up to 10 percent of the proceeds for					
232	administration, promotion, and marketing of the plate. All					

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233	remaining proceeds shall be used by the Swimming Pool Education
234	and Safety Foundation, Inc., doing business as Florida Swims, to
235	promote swimming pool and water safety and to provide grants and
236	scholarships for childhood swimming lessons in this state.
237	(124) ETHICAL ECOTOURISM LICENSE PLATE
238	(a) The department shall develop an Ethical Ecotourism
239	license plate as provided in this section and s. 320.08053. The
240	plate must bear the colors and design approved by the
241	department. The word "Florida" must appear at the top of the
242	plate, and the words "Ethical Ecotourism" must appear at the
243	bottom of the plate.
244	(b) The annual use fees from the sale of the plate shall be
245	distributed equally between the Florida Society for Ethical
246	Ecotourism, Inc., and Paddle Florida, Inc., each of which may
247	use up to 10 percent of its proceeds for administrative costs
248	and the marketing of the plate. The remaining proceeds must be
249	used by the Florida Society for Ethical Ecotourism, Inc., to
250	provide environmental education and awareness that encourage
251	behaviors that contribute to the sustainability of Florida's
252	natural ecosystems and resources and by Paddle Florida, Inc., to
253	raise awareness about water conservation, wildlife preservation,
254	restoration of springs, and protection of waterways in this
255	state.
256	(125) DOWN SYNDROME AWARENESS LICENSE PLATES
257	(a) The department shall develop a Down Syndrome Awareness
258	license plate as provided in this section and s. 320.08053. The
259	plate must bear the colors and design approved by the
260	department. The word "Florida" must appear at the top of the
261	plate, and the words "Down Syndrome Awareness" must appear at
1	Page 9 of 10

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the bottom of the plate.
(b) The annual use fees from the sale of the plate shall b
distributed to Our City Beautiful, Inc., a Florida nonprofit
corporation. Up to 10 percent of the fees may be used for
administrative costs and marketing of the plate. Of the
remaining fees:
1. Fifty percent shall be used to build and maintain
HOLLAND, an affordable housing project for independent living
for persons with Down syndrome or other intellectual disability
2. Fifteen percent shall be dedicated to Our City Beautifu
World Changer scholarships for Florida residents 18 years of ac
or older with Down syndrome who wish to further their education
at postsecondary educational institutions located in this state
3. Thirty-five percent shall be used for grants to other
nonprofit organizations within this state to support housing,
educational scholarships, and employment assistance programs for
persons with Down syndrome or other intellectual disability.
Section 4. The Division of Law Revision is directed to
replace the phrase "the effective date of this act" wherever it
occurs in this act with the date this act becomes a law.
Section 5. Except as otherwise expressly provided in this
act, this act shall take effect upon becoming a law.



The Florida Senate

### **Committee Agenda Request**

To:	Senator George Gainer, Chair
	Appropriations Subcommittee on Transportation, Tourism, and Economic
	Development

Subject: Committee Agenda Request

**Date:** January 25, 2022

I respectfully request that **Senate Bill #364**, relating to Specialty License Plate Presales, be placed on the:

committee agenda at your earliest possible convenience.



next committee agenda.

Bean

Senator Aaron Bean Florida Senate, District 4

	The Florida Ser	nate	2111			
Fer 16, 2022	<b>APPEARANCE</b>	RECORD	S6 ¥			
Committee	Deliver both copies of this Senate professional staff conduct		Bill Number or Topic			
	Brown	Phone	Amendment Barcode (if applicable)			
Address 317 E Ark	Ave	Email	rewserebrewserbrown.com			
City Tallahaver FL	- 32301 Zip					
Speaking: 🗌 For 🔲 Against	Information <b>OR</b>	Waive Speaking:	: In Support 🗌 Against			
PLEASE CHECK ONE OF THE FOLLOWING:						
l am appearing without compensation or sponsorship.	am a registered lobbyist, representing:		1 am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.),			
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While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules, df (fisenate, ov)

This form is part of the public record for this meeting.

2/16/22 Meeting Date TRANSPORMATION A CONCOMMITTEE DEC Name LENAJI	TOURISM Senate professional staff condu APPEARANCE Deliver both copies of th Senate professional staff condu APPROPRIATION JAREZ	RECOR his form to cting the meeting NS	Bill Number or Topic
Address P. D. BOX Street	0390 EEFL 32301 State Zip	Email	lena Ojejassoc.com
Speaking: 5 For	Against Information <b>OR</b>	Waive Speak	ing: 🔀 In Support 🔲 Against
lam appearing without compensation or sponsorship.	PLEASE CHECK ONE OF THE I am a registered lobbyist representing:	-	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. df fisenate ov

This form is part of the public record for this meeting.

Feb 16,2022

Meeting Date

# The Florida Senate APPEARANCE RECORD

Bill Number or Topic

Deliver both copies of this form to Senate professional staff conducting the meeting

	Committee			Amendment Barcode (if applicable)
Name	Michael	Dobson	Phone 8	50241-5896
Address	4005 Bran	don Hill Dr	Email <u>Mire</u>	huld live the Sceam furn dution . og
	<u>Toll</u> , 1=1 City	32309 State Zip		v
	Speaking: Sor	Against Information OR	Waive Speaking:	In Support 🔲 Against
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	appearing without apensation or sponsorship.	I am a registered lobby representing:	ist,	l am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf fisenate.gov

This form is part of the public record for this meeting.

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By:	The Profession	al Staff of th		ns Subcommittee or elopment	n Transportatio	n, Tourism, and Economic
BILL:	CS/SB 1178					
INTRODUCER:	Transportat	ion Comm	nittee and Sen	ator Broxson		
SUBJECT:	License Pla	ites				
DATE: February		5, 2022	REVISED:			
ANAL	YST	STAFF	DIRECTOR	REFERENCE		ACTION
. Proctor		Vickers	5	TR	Fav/CS	
. Wells		Hrdlick	a	ATD	Recomme	nd: Favorable
				AP		

#### Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

#### I. Summary:

CS/SB 1178 defines digital license plate and creates a digital license plate pilot program administered by the Department of Highway Safety and Motor Vehicles (DHSMV) to evaluate the designs, concepts, and technologies of digital license plates for use in this state.

Further, effective July 1, 2023, the bill authorizes the DHSMV to allow use of digital license plates, subject to the laws of Florida applicable to a physical license plate, in place of the current physical license plate. However, the purchaser of a digital license plate must first obtain a physical license plate from the DHSMV before obtaining a digital license plate directly from a digital license plate provider.

The bill provides that a digital license plate owner is not subject to the penalties for failure to display a validation sticker if the vehicle is operated in compliance with law and any rules adopted by the DHSMV governing the placement of digital license plates and registration renewal.

The bill may have an indeterminate, likely insignificant, negative fiscal impact to the DHSMV. See Section V. Fiscal Impact Statement.

The bill has an effective date, except as otherwise expressly provided, of July 1, 2022.

Page 2

#### II. Present Situation:

All vehicles required to be licensed in Florida generally must display an assigned license plate on the rear of the vehicle. No license plates other than those furnished by the state may be used.<sup>1</sup>

The DHSMV administers the issuance of motor vehicle license plates as a part of the tag and registration requirements specified in ch. 320, F.S. License plates are issued for a 10-year period and are replaced upon renewal at the end of the 10-year period. The license plate fee for both an original issuance and replacement is \$28.00, which is deposited in the Highway Safety Operating Trust Fund.<sup>2</sup> An advance replacement fee of \$2.80 is applied to the annual vehicle registration and is credited towards the next replacement; the fee is deposited in the Highway Safety Operating Trust Fund.<sup>3</sup>

Current state law provides for several types of license plates. In addition to plates issued for governmental or business purposes, the DHSMV offers four basic types of plates to the general public:

- Standard plates: The standard license plate currently comes in three configurations: the county name designation, the state motto designation, or the state slogan designation.<sup>4</sup>
- Specialty license plates:<sup>5</sup> Specialty license plates generate revenue for various colleges, universities, charities, causes, and civic organizations.
- Personalized prestige license plates:<sup>6</sup> Personalized license plates allow motorists to define the alpha numeric design (up to seven characters) on a standard plate that must be approved by the DHSMV.
- Special use license plates: Certain members of the general public may be eligible to apply for special use license plates if they are able to document their eligibility pursuant to various sections of ch. 320, F.S. This category of plates primarily includes special military license plates as well as plates for the handicapped. Examples include the Purple Heart, National Guard, United States Armed Forces, Pearl Harbor, and Iraqi Freedom plates.

Current state law sets out design requirements for license plates. License plates must be:

- Made of metal specially treated with a retro reflection material, as specified by the DHSMV, designed to increase nighttime visibility and legibility;<sup>7</sup>
- At least 6 inches wide and not less than 12 inches in length;<sup>8</sup>
- Imprinted with a combination of bold letters and numerals or numerals, not to exceed seven digits, to identify the license plate number; and

<sup>&</sup>lt;sup>1</sup> Section 316.605(1), F.S.

<sup>&</sup>lt;sup>2</sup> Sections 320.06 and 320.0607, F.S.

<sup>&</sup>lt;sup>3</sup> Section 320.06(1)(b)1., F.S.

<sup>&</sup>lt;sup>4</sup> Section 320.06(3)(a), F.S. Any county may, upon majority vote of the county commission, elect to have the county name removed from the license plates sold in that county, in which case the state motto or state slogan will be printed on those plates. Other plates require different words on the bottom half of the plate, such as "approximed" for apportioned vehicles; "restricted" for specially taxed vehicles; "dealer" for dealer vehicles; "manufacturer" for manufacturer vehicles; and "wrecker" for wrecker vehicles.

Wrecker for wrecker vehicle

<sup>&</sup>lt;sup>5</sup> Section 320.08058, F.S.

<sup>&</sup>lt;sup>6</sup> Section 320.0805, F.S. 7 Section 320.06(2)(a) F.S.

<sup>&</sup>lt;sup>7</sup> Section 320.06(3)(a), F.S.

<sup>&</sup>lt;sup>8</sup> Smaller plates are allowed when deemed necessary by the DHSMV to accommodate motorcycles, mopeds, or similar smaller vehicles.

• Imprinted with the word "Florida" at the top and the county name designation, the state motto designation, the state slogan designation, or other words as required or allowed by law.<sup>9</sup>

A license plate issued for a for-hire vehicle may not be assigned a registration license number, or be issued with any other distinctive character or designation, that distinguishes the motor vehicle as a for-hire motor vehicle.<sup>10</sup>

Most license plates are equipped with validation stickers that reflect the period of valid registration, which expire on midnight on the last day of the registration period and are issued upon payment of the proper license tax amount and fees.<sup>11</sup> Validation stickers must also be treated with a retro reflection material, be a size as specified by the DHSMV, and must adhere to the license plate.<sup>12</sup>

#### **Digital License Plates**

"Aside from the expected changes from a metal plate to a digital screen (including the digital screen, circuitry, a power source, and a housing), the Digital License Plate includes mobile phone technology for over the-air updates, Global Positioning System (GPS), and accelerometers to read when the vehicle is in motion."<sup>13</sup> The mounting bracket typically uses specially shaped "security screws" to prevent unauthorized removal of the plate. If the plate is removed from the bracket, the plate is programmed to display a blank screen.<sup>14</sup>

ReviverMX, Inc. (Reviver) and Airplate appear to currently be the only manufacturers of a digital license plate product in the United States. Currently, two states allow digital license plates for use by the public, California and Arizona.<sup>15</sup> The digital license plates are purchased through participating resellers or the plate manufacturer and are not available through the states' agencies.<sup>16</sup> The manufacturer determines the plate's cost and the states do not receive any proceeds from sales.<sup>17</sup> It is expected that Texas, Maryland, North Carolina, Pennsylvania, Ohio, Michigan and Georgia are also looking into the feasibility of allowing digital license plates.<sup>18</sup>

<sup>&</sup>lt;sup>9</sup> Section 320.06(3)(a), F.S.

 $<sup>^{10}</sup>$  *Id*.

<sup>&</sup>lt;sup>11</sup> Sections 320.06(1)(b) and (c), F.S.

<sup>&</sup>lt;sup>12</sup> Section 320.06(3)(a), F.S..

<sup>&</sup>lt;sup>13</sup> California Department of Motor Vehicles, *Report on Alternative Registration Products Pilot Program*, at 9-10, August 2019, <u>https://www.dmv.ca.gov/portal/uploads/2020/04/AlternativeRegistrationProducts.pdf</u> (last visited February 11, 2022).

<sup>&</sup>lt;sup>14</sup> Ibid.

<sup>&</sup>lt;sup>15</sup> Sebastian Blanco, *Digital License Plates Coming to Michigan in 2021 after Debut in California*, Car and Driver, November 28, 2020, <u>https://www.caranddriver.com/news/a34748524/digital-license-plates-coming-2021/</u>(last visited February 11, 2022).

 <sup>&</sup>lt;sup>16</sup> Arizona Department of Transportation, *Digital License Plate Program*, <u>https://azdot.gov/motor-vehicles/vehicle-services/plates-and-placards/digital-license-plate-program</u> (last visited February 11, 2022).
 <sup>17</sup> *Ibid*.

<sup>&</sup>lt;sup>18</sup> Department of Highway Safety and Motor Vehicles, *2022 Legislative Bill Analysis for SB 1178*, (January 13, 2022), p. 3 (on file in the Senate Committee on Transportation).

#### ReviverMX, Inc.

Reviver is the developer of a platform that integrates a digital license plate and a smart phone app. The company sells two types of digital license plates: the Rplate and the Rplate Pro.<sup>19</sup> Approximatively 4,000 vehicles are equipped with Rplates in California and Arizona.<sup>20</sup>

According to Reviver, the Rplates have the functionality to be used by some businesses as minibillboards to advertise their products or services and to provide public service messages, such as street closure notifications or to show an ad for a city service. However, the Rplate will be able to do so only when the vehicle comes to a stop for four seconds or longer. The license plate number will still appear on the screen when messages appear, but it will be smaller and in the upper right corner of the screen.<sup>21</sup>

Purchasers of the Reviver Rplates incur two costs; the price of the screen itself (plus installation for the Reviver Rplate Pro) and the annual service plan. The basic Reviver Rplate is powered by a five year battery and is \$899 or \$19.95 per month with a 48 month agreement, and both purchase options require an additional \$55 annual service plan; and the Reviver Rplate Pro is \$1049 (\$999 plus \$150 installation fee) or \$24.95 per month with a 48 month agreement, and both purchase options require an additional \$75 annual service plan. The Reviver Rplate Pro is wired to a vehicle's power source and provides additional options such as telematics through a built in GPS system.<sup>22</sup>

#### Airplate

Airplate is the developer of a platform that integrates a digital license plate, smart phone app, and a color code HD LED display ring around the digital license plate which indicates the status of the vehicle and the driver, allowing a law enforcement officer to avoid danger from a distance.<sup>23</sup> The color codes provided on their website are: green which indicates a driver is legal to operate a motor vehicle; yellow which indicate the vehicle registration has expired; red which indicates the driver does not have a legal right to operate a motor vehicle, either through a violation of law or because the driver has a warrant for arrest; amber which indicates a National Amber Alert for a person of interest and missing persons; blue which indicates a restricted license; purple which indicates a missing elderly person; and pink which indicates an autonomous self-driving vehicle or artificial intelligence operated vehicle.<sup>24</sup>

Airplate's digital license plate is designed to initially be used by government fleet-issued vehicles, school buses, day care transportation vehicles, transportation vehicles for senior

https://leginfo.legislature.ca.gov/faces/billAnalysisClient.xhtml?bill\_id=201320140SB806 (last visited February 11, 2022). <sup>22</sup> Reviver, *Shop*, https://www.reviver.com/shop/ (last visited February 11, 2022).

<sup>&</sup>lt;sup>19</sup> Reviver, *Reviver Announces Florida Has Filed Legislation Authorizing its Digital License Plates*, PR News Wire, February 9, 2021, <u>https://www.prnewswire.com/news-releases/reviverannounces-florida-has-filed-legislation-authorizing-its-digital-license-plates-301224838.html</u> (last visited February 11, 2022).

 <sup>&</sup>lt;sup>20</sup> California Department of Motor Vehicles, *Report on Alternative Registration Products Pilot Program*, at 9-10.
 <sup>21</sup> California Senate, Senate Rules Committee, *SB 806 Senate Floor Analysis*, p. 4, September 3, 2013,

<sup>&</sup>lt;sup>23</sup> Theairplate, <u>https://www.theairplate.com/</u> (last visited January 28, 2022).

<sup>&</sup>lt;sup>24</sup> Ibid.

citizens, trucking, and rental car fleets.<sup>25</sup> At this time there is no pricing information available for the digital license plate.

#### **Other States**

In 2013, the California Department of Motor Vehicles (DMV) was authorized to establish a pilot program to assess and review the use of alternative products for vehicle registration currently issued by the DMV (license plates, stickers, tabs, and registration cards). The purpose of the pilot was to allow the DMV to examine the functionality of alternatives to standard registration products and to evaluate the cost-effectiveness and feasibility of implementation. In 2015, the DMV awarded and executed a non-competitive bid contract with Reviver for a digital license plate pilot program.<sup>26</sup>

The California pilot program became operational in December 2015, with five vehicles. In 2017, the pilot program grew to approximately 85 vehicles. In 2018, participation increased to approximately 1,400 vehicles. The pilot program was projected by California to conclude in July 2020 with participation of approximately 1,500 vehicles.<sup>27</sup>

In 2017, Arizona conducted a pilot program to assess and review the use of alternative products for vehicle registration, and as of January 2019 drivers in Arizona were able to purchase a digital license plate for their vehicles. The Arizona Department of Transportation (ADOT) worked with Reviver to administer the pilot to test the functionality, durability, and viability of digital license plates in Arizona's areas with extreme high and low temperatures and to test the ability to operate in areas with low/no cellular connectivity. Arizona's pilot was limited to 10 ADOT-owned vehicles throughout the state. The ADOT selected vehicles with higher monthly mileage to ensure that plate display devices were adequately exposed to the elements.<sup>28</sup>

During this pilot project, the ADOT collaborated with the Arizona Department of Public Safety, which performed readability and functionality testing. The pilot found digital license plates:

- Readable from a distance of 100 feet during daylight;
- Readable at night;
- Do not have glare that cause the plates to be difficult to read;
- Continue to operate when disconnected from the power source; and
- Maintain functionality and readability in extreme temperatures.<sup>29</sup>

#### Florida

In 2012, the DHSMV was authorized to implement a pilot program to evaluate designs, concepts, technologies for alternative license plates, and the long-term cost impact to the consumer. The pilot would be limited to license plates used on government-owned motor vehicles. The DHSMV has implemented a pilot program for alternative license plate technologies. Presently, several government vehicles in the DHSMV's Division of Motorist Services fleet are equipped with digital license plates from Reviver and are being evaluated for

<sup>&</sup>lt;sup>25</sup> Barney Bishop, Representative of Airplate (on file in the Senate Committee on Transportation).

<sup>&</sup>lt;sup>26</sup> California Department of Motor Vehicles, Report on Alternative Registration Products Pilot Program, at 9-10.

<sup>&</sup>lt;sup>27</sup> *Ibid*. at p. 1.

<sup>&</sup>lt;sup>28</sup> *Ibid* at p. 14.

<sup>&</sup>lt;sup>29</sup> *Ibid* at p. 15.

feasibility. The plates are not integrated with the DHSMV's motor vehicle titling and registration systems.<sup>30</sup>

#### III. Effect of Proposed Changes:

#### **Definition of Digital License Plate (Section 1)**

The bill amends s. 320.01, F.S., to provide a definition for digital license plate to mean an electronic display meeting all specifications required by the DHSMV, which must, at a minimum:

- Be designed to display the information required in this chapter to be included on a physical license plate;
- Be designed to be placed on a motor vehicle registered under this chapter in lieu of a physical license plate;
- Be designed to display any other information that the department, in consultation with law enforcement agencies, determines may improve public safety; and
- Have been determined by the Department of Transportation (FDOT) to have a display readable by current toll collection systems and current automated law enforcement automated license plate recognition hardware and software.

#### **Digital License Plate Pilot Program (Section 2)**

The bill amends s. 320.06, F.S., authorizing the DHSMV to conduct a pilot program to evaluate designs, concepts, technologies for digital license plates that modernize license plates in this state and improve public safety, and the long-term cost impact to the consumer.

At a minimum, any digital license plate designs, concepts, and technologies that the DHSMV investigates the feasibility and use of must include the ability to:

- Display information required to be included on a metal or paper license plate;
- Display safety alerts issued by a governmental entity, such as emergency alerts, Amber Alerts, and Silver Alerts;
- Display static logos, including unique displays for fleet license plates, digital versions of specialty license plates, and special license plates;
- Display the registration status of the motor vehicle to which the plate is affixed;
- Display any other information that the DHSMV, in consultation with law enforcement agencies, determines may improve public safety;
- Be readable by current toll collection systems and current law enforcement automated license plate recognition hardware and software, as determined by the FDOT;
- Connect to the Internet;
- Use a mobile application and to integrate with the DHSMV's information system for the purpose of renewing digital license plate registrations; and
- Add and transfer data at the direction and discretion of the DHSMV.

If the DHSMV conducts the pilot program, it must administer the program and allow government-owned motor vehicles to be equipped with a digital license plate in addition to being

<sup>&</sup>lt;sup>30</sup> Department of Highway Safety and Motor Vehicles, 2022 Legislative Bill Analysis for SB 1178, p. 2.

issued a physical license plate. In conducting the pilot program, the DHSMV may contract with digital license plate providers to participate. For each digital license plate provider contracted with, the DHSMV must:

- Select at least two geographic regions (one urban and one rural) of this state and use at least 10 digital license plates in each region.
- Conclude the evaluation of the digital license plate designs, concepts, and technologies must conclude within 6 months after the execution of a contract.
- Make written recommendations to the Governor, the President of the Senate, and the Speaker of the House of Representatives regarding the implementation and use of the digital license plate designs, concepts, and technologies.

The DHSMV is authorized to adopt rules for implementation.

#### **Digital License Plates (Sections 3 and 4)**

Effective July 1, 2023, the bill creates s. 320.08069, F.S., which allows for the use of a digital license plate. It provides that a digital license plate is subject to the laws of Florida applicable to a physical license plate. However, digital license plates will be exempt from s. 320.06(3)(a), F.S., which relates to specific physical characteristics of an aluminum license plate.

The bill authorizes the DHSMV to adopt rules to implement digital license plates.

#### Digital License Plate Providers

The bill authorizes the DHSMV to contract with one or more digital license plate providers for the issuance of digital license plates, including any services related to the issuance of digital license plates. The contract must include provisions governing the protection of personal and motor vehicle registration data obtained by a digital license plate provider in the performance of its services.

A digital license plate provider may not sell or share personal or motor vehicle registration data and may not store, sell, or share geolocation data from the use of a digital license plate. A digital license plate provider that violates this provision is subject to a civil penalty not to exceed \$5,000 per occurrence.

The bill requires the digital license plate provider that contracts with the DHSMV to:

- Maintain an inventory of digital license plates issued in this state by the digital license plate provider;
- Make available a digital version of each specialty license plate authorized by the DHSMV; and
- If a digital license plate displays a validation, promptly update the display of the validation to reflect the current registration period for the motor vehicle and, upon request of the DHSMV, suspend the display of the validation or indicate on the digital license plate that the registration for the motor vehicle has expired.

#### Digital License Plate Requirements

The bill requires a digital license plate issued to:

- Meet the specifications and requirements adopted in the bill and by the DHSMV;
- Include the same information required to be included on a physical license plate and legibly display that information at all times and in all light conditions; and
- Have wireless connectivity capability.

The bill requires the DHSMV to establish procedures for displaying information on a digital license plate, including the following information at a minimum:

- An emergency alert or other public safety alert issued by a governmental entity, including an alert for a missing child or adult.
- A company name or logo and unit number for fleet license plates.
- Digital versions of specialty license plates, special license plates for military service, and special license plates for the Governor and federal and state legislators.
- Other displays that the DHSMV, in consultation with law enforcement agencies, determines are in the interest of public safety.

The DHSMV may authorize the display of the motor vehicle's validation on each digital license plate in lieu of the validation sticker. The validation must display the owner's birth month, the license plate number, and the year of expiration or appropriate renewal period if the owner is not a natural person. The validation must be displayed in the upper right corner of the digital license plate. The bill amends s. 320.07, F.S., effective July 1, 2023, to provide that a digital license plate owner is not subject to the penalties of s. 320.07, F.S., for failure to display a validation sticker if the vehicle is operated in compliance with law and any rules adopted by the DHSMV governing the placement of digital license plates and registration renewal.

The DHSMV is also authorized in the bill to allow the use of a digital license plate for electronic toll collection, if such use has been approved by the FDOT or other appropriate tolling authority, or to display a parking permit.

#### Digital License Plate Issuance

The bill provides that the DHSMV may allow a motor vehicle registered in this state to be equipped with a digital license plate in lieu of a physical license plate issued under s. 320.06, F.S. However, the purchaser of a digital license plate must first obtain a physical license plate from the DHSMV before obtaining a digital license plate. Physical license plates must be renewed in accordance with the requirements of s. 320.06, F.S., relating to all fees due on an annual or semiannual basis.

Additionally, the bill requires a consumer who chooses to purchase a digital license plate to pay, in addition to any fees associated with the purchase of a digital license plate, all applicable motor vehicle fees, including any annual use fees associated with any specialty license plate the consumer wishes to display on the digital license plate.

The bill provides that except as otherwise expressly provided, the bill takes effect July 1, 2022.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None. The bill does not increase or change fees for registration of motor vehicles. Beginning July 1, 2023, vehicle owners who voluntarily decide to purchase a digital license plate would not purchase the digital license plate from the state.

B. Private Sector Impact:

Reviver appears to currently be the only manufacturer of a digital license plate product that is currently available for purchase by the general public. Any subsequent expansion of availability to any motor vehicle registered under ch. 320, F.S., would have a positive fiscal impact to the company.

The bill may have a positive fiscal impact to Airplate when their plate is ready to enter the market for purchase by the general public.

C. Government Sector Impact:

The bill may have an indeterminate, likely insignificant, negative fiscal impact to the DHSMV with the expectation being that programming and implementation will be conducted between the vendor and the consumer. The DHSMV does not currently plan

on programming connectivity between the proposed digital license plates and the DHSMV systems and will continue with current procedures for original and renewal license plate transactions.<sup>31</sup> Costs may not be known until after July 1, 2023, when the DHSMV may allow use of digital license plates.

In addition, if the DHSMV chooses to conduct a pilot program to evaluate designs, concepts, technologies for digital license plates that modernize license plates in this state and improve public safety, and the long-term cost impact to the consumer, there may be additional negative fiscal impacts.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 320.01, 320.06, and 320.07.

This bill creates section 320.08069 of the Florida Statutes.

#### IX. Additional Information:

#### A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by Transportation on February 2, 2022:

The CS defines digital license plate and creates a digital license plate pilot program administered by the DHSMV to evaluate the designs, concepts, and technologies of digital license plates for use in this state. In addition, effective July 1, 2023, the CS allows for the use of a digital license plate in place of a physical license plate.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

<sup>&</sup>lt;sup>31</sup> Department of Highway Safety and Motor Vehicles, 2022 Legislative Bill Analysis for SB 1178, p. 7.

By the Committee on Transportation; and Senator Broxson

596-02633A-22 20221178c1 1 A bill to be entitled 2 An act relating to license plates; amending s. 320.01, F.S.; defining the term "digital license plate"; amending s. 320.06, F.S.; authorizing the Department of Highway Safety and Motor Vehicles to conduct a pilot program to evaluate designs, concepts, and technologies for a digital, rather than an alternative, license plate pilot program; authorizing ç the department to investigate the feasibility of 10 digital license plate designs, concepts, and 11 technologies that, at a minimum, meet certain 12 prerequisites; requiring the department to administer 13 any such pilot program and to contract with digital 14 license plate providers in implementing such a 15 program; providing timeframes for any such program; 16 requiring the department to make written 17 recommendations to the Governor and the Legislature; 18 authorizing the department to adopt rules; amending s. 19 320.07, F.S.; providing that an owner of a digital 20 license plate is not subject to penalties for failure 21 to display a validation sticker if certain conditions 22 are met; creating s. 320.08069, F.S.; providing 23 applicability; authorizing the department to allow a 24 registered motor vehicle to be equipped with an 25 approved digital license plate in lieu of a physical 26 license plate by a certain date; providing 27 requirements for purchasers of digital license plates; 28 authorizing the department to contract with digital 29 license plate providers for certain purposes; Page 1 of 9

CODING: Words stricken are deletions; words underlined are additions.

	596-02633A-22 20221178c1
30	providing a requirement for such contract; specifying
31	prohibited acts of digital license plate providers;
32	providing a civil penalty for violations; authorizing
33	the department to authorize digital license plates to
34	display a motor vehicle's validation and to be used
35	for electronic toll collection and to display parking
36	permits, subject to certain requirements; requiring
37	the department to establish procedures for displaying
38	information on digital license plates; specifying
39	requirements for digital license plates, digital
40	license plate providers, and consumers; authorizing
41	the department to adopt rules; providing effective
42	dates.
43	
44	Be It Enacted by the Legislature of the State of Florida:
45	
46	Section 1. Subsection (46) is added to section 320.01,
47	Florida Statutes, to read:
48	320.01 Definitions, generalAs used in the Florida
49	Statutes, except as otherwise provided, the term:
50	(46) "Digital license plate" means an electronic display
51	meeting all specifications required by the department, which
52	must, at a minimum:
53	(a) Be designed to display the information required in this
54	chapter to be included on a physical license plate;
55	(b) Be designed to be placed on a motor vehicle registered
56	under this chapter in lieu of a physical license plate;
57	(c) Be designed to display any other information that the
58	department, in consultation with law enforcement agencies,
'	Page 2 of 9

596-02633A-22 20221178c1 59 determines may improve public safety; and 60 (d) Have been determined by the Department of 61 Transportation to have a display readable by current toll collection systems and current law enforcement automated license 62 63 plate recognition hardware and software. Section 2. Present subsection (6) of section 320.06, 64 65 Florida Statutes, is redesignated as subsection (7), a new subsection (6) is added to that section, and subsection (5) of 66 67 that section is amended, to read: 68 320.06 Registration certificates, license plates, and 69 validation stickers generally .-70 (5) The department may conduct a pilot program to evaluate 71 the designs, concepts, and technologies for digital alternative 72 license plates as provided for in subsection (6). For purposes 73 of the pilot program, the department may shall investigate the feasibility and use of digital alternative license plate 74 75 technologies that modernize license plates used in this state 76 and improve public safety, and the long-term cost impact to the 77 consumer. The pilot program shall be limited to license plates 78 that are used on government-owned motor vehicles as described in 79 s. 320.0655. Such license plates are exempt from the 80 requirements in paragraph (3)(a). For the purposes of this 81 subsection, digital license plate designs, concepts, and 82 technologies that the department may investigate the feasibility 83 and use of must include, but are not limited to, the ability to: 84 (a) Display information required to be included on a metal 85 or paper license plate. 86 (b) Display safety alerts issued by a governmental entity, such as emergency alerts, Amber Alerts, and Silver Alerts. 87

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88	(c) Display static logos, including unique displays for
89	fleet license plates, digital versions of specialty license
90	plates, and special license plates.
91	(d) Display the registration status of the motor vehicle to
92	which the plate is affixed.
93	(e) Display any other information that the department, in
94	consultation with law enforcement agencies, determines may
95	improve public safety.
96	(f) Be readable by current toll collection systems and
97	current law enforcement automated license plate recognition
98	hardware and software, as determined by the Department of
99	Transportation.
100	(g) Connect to the Internet.
101	(h) Use a mobile application and to integrate with the
102	department's information system for the purpose of renewing
103	digital license plate registrations.
104	(i) Add and transfer data at the direction and discretion
105	of the department.
106	(6) (a) The department may conduct a pilot program for the
107	purpose of evaluating the designs, concepts, and technologies of
108	digital license plates for use in this state and allowing
109	government-owned vehicles registered under this chapter to be
110	equipped with a digital license plate in addition to being
111	issued a physical license plate.
112	(b) If the department conducts the pilot program, it must
113	administer the program and allow government-owned motor vehicles
114	registered under this chapter to be equipped with a digital
115	license plate in addition to being issued a physical license
116	plate under this section.
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_	CODING: Words stricken are deletions; words underlined are addition

596-02633A-22 20221178c1 117 1. The department may contract with digital license plate 118 providers to participate in the pilot program. 119 2. For each digital license plate provider contracted by 120 the department to participate in the pilot program, the 121 department shall select at least two geographic regions of this 122 state and use at least 10 digital license plates in each region. 123 The pilot program must be implemented in at least one urban 124 region and one rural region of this state. 125 3. For each digital license plate provider contracted by 126 the department to participate in the pilot program, the 127 evaluation of the digital license plate designs, concepts, and 128 technologies must conclude within 6 months after the execution 129 of a contract for participation in the pilot program. Within 8 130 months after the execution of a contract to participate in the 131 pilot program for the evaluation of the digital license plate 132 designs, concepts, and technologies, the department shall make 133 written recommendations to the Governor, the President of the 134 Senate, and the Speaker of the House of Representatives 135 regarding the implementation and use of the digital license 136 plate designs, concepts, and technologies. 137 (c) The department may adopt rules to implement this 138 subsection. 139 Section 3. Effective July 1, 2023, subsection (7) is added 140 to section 320.07, Florida Statutes, to read: 141 320.07 Expiration of registration; renewal required; 142 penalties.-143 (7) An owner of a digital license plate as defined in s. 144 320.01(46) is not subject to the penalties in this section for failure to display a validation sticker if the vehicle was 145

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146	operated in compliance with this chapter and any rules adopted
147	by the department governing the placement of digital license
148	plates and registration renewal.
149	Section 4. Effective July 1, 2023, section 320.08069,
150	Florida Statutes, is created to read:
151	320.08069 Digital license plates
152	(1) APPLICABILITYExcept as otherwise provided in this
153	section or rules adopted under this section, a digital license
154	plate issued under this section is subject to the laws of this
155	state applicable to a physical license plate. Physical license
156	plates must be renewed in accordance with the requirements of s.
157	320.06 relating to all fees due on an annual or semiannual
158	basis. However, digital license plates issued under this section
159	are exempt from s. 320.06(3)(a).
160	(2) DIGITAL LICENSE PLATE ISSUANCE
161	(a) The department may allow a motor vehicle registered
162	under this chapter to be equipped with a department-approved
163	digital license plate in lieu of a physical license plate issued
164	under s. 320.06. However, the purchaser of a digital license
165	plate must first obtain a physical license plate from the
166	department before obtaining a digital license plate. Physical
167	license plates must be renewed in accordance with the
168	requirements of s. 320.06 relating to all fees due on an annual
169	or semiannual basis.
170	(b) The department may contract with digital license plate
171	providers for the issuance of digital license plates, including
172	any services related to the issuance of digital license plates.
173	The contract must include provisions governing the protection of
174	personal and motor vehicle registration data obtained by a
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175	digital license plate provider in the performance of its
176	services. A digital license plate provider may not sell or share
177	personal or motor vehicle registration data and may not store,
178	sell, or share geolocation data from the use of a digital
179	license plate. A digital license plate provider that violates
180	this paragraph is subject to a civil penalty not to exceed
181	\$5,000 per occurrence.
182	(c) The department may authorize the display of the motor
183	vehicle's validation on each digital license plate in lieu of
184	the validation sticker. The validation must display the owner's
185	birth month, the license plate number, and the year of
186	expiration or the appropriate renewal period if the owner is not
187	a natural person. The validation must be displayed in the upper
188	right corner of the digital license plate.
189	(d) The department may authorize the use of a digital
190	license plate for electronic toll collection, if such use has
191	been approved by the Department of Transportation or other
192	appropriate tolling authority, or to display a parking permit.
193	(e) The department shall establish procedures for
194	displaying information on a digital license plate, which may
195	include, but not be limited to:
196	1. An emergency alert or other public safety alert issued
197	by a governmental entity, including an alert pursuant to s.
198	937.021.
199	2. A company name or logo and unit number for fleet license
200	plates as described in s. 320.0657 and digital versions of
201	specialty license plates as described in s. 320.08058, special
202	license plates for military service as authorized in s. 320.089,
203	and special license plates for the Governor and federal and
	and spectral freehoe praces for the dovernor and rederal and

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204	state legislators as authorized in s. 320.0807.
205	3. Other displays that the department, in consultation with
206	law enforcement agencies, determines are in the interest of
207	public safety.
208	(3) DIGITAL LICENSE PLATE REQUIREMENTSA digital license
209	plate issued under this section must:
210	(a) Meet the specifications and requirements adopted under
211	subsection (2).
212	(b) Include the same information required to be included on
213	a physical license plate and legibly display that information at
214	all times and in all light conditions.
215	(c) Have wireless connectivity capability.
216	(4) DIGITAL LICENSE PLATE PROVIDERSA digital license
217	plate provider with whom the department contracts shall:
218	(a) Maintain an inventory of digital license plates issued
219	in this state by the digital license plate provider.
220	(b) Make available a digital version of each specialty
221	license plate authorized by the department.
222	(c) If a digital license plate displays a validation,
223	promptly update the display of the validation to reflect the
224	current registration period for the motor vehicle and, upon
225	request of the department, suspend the display of the validation
226	or indicate on the digital license plate that the registration
227	for the motor vehicle has expired.
228	(5) DIGITAL LICENSE PLATE CONSUMERSIn addition to any
229	fees associated with the purchase of a digital license plate,
230	the consumer is also responsible for paying to the department
231	all applicable motor vehicle fees required by this chapter,
232	including any annual use fees pursuant to s. 320.08056
I	
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	596-02633A-22 20221178c1				
233					
234	to display on the digital license plate.				
235					
236					
237	Section 5. Except as otherwise expressly provided in this				
238					
	Page 9 of 9				
	<b>CODING:</b> Words stricken are deletions; words <u>underlined</u> are additions.				



The Florida Senate

## **Committee Agenda Request**

To:	Senator George Gainer, Chair
	Appropriations Subcommittee on Transportation, Tourism, and Economic
	Development

Subject: Committee Agenda Request

**Date:** February 2, 2022

I respectfully request that **Senate Bill # 1178**, relating to Digital License Plates, be placed on the:

committee agenda at your earliest possible convenience.



next committee agenda.

Daugh Brothe

Senator Doug Broxson Florida Senate, District 1

2/16/22 Meeting Date Approps Subcommittee on Trans, Tourism, Econ Development		APP	The Florida Sena EARANCE R	SB1178 License Plates Bill Number or Topic		
			Deliver both copies of this form to Senate professional staff conducting the meeting			
Name	Committee Cory Guzzo			850-212 Phone	Amendment Barcode (if applicable) 2-2117	
Address	108 S Monroe Str	reet	cory@fl Email		flapartners.com	
	Tallahassee	FL	32301 Zip	-	Reset Form	
	,			/aive Speaking: 🔽	In Support 🔲 Against	
I am appearing without compensation or sponsorship.		I r	am a registered lobbyist, representing: iver Auto	FOLLOWING:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:	

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. \$11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf (fisenate.gov)

This form is part of the public record for this meeting.

			The Florida Ser	nate	
February 16, 2022		APP	APPEARANCE RECORD 1178		
Meeting Date Approps TTED		Senate	Deliver both copies of this form to Senate professional staff conducting the meet		Bill Number or Topic
Name	Committee Barney Bishop I	11		Phone 850-5	Amendment Barcode (if applicable) 510-9922
Address	2215 Thomasvil	le Road		Email Barne	ey@BarneyBishop.com
	Tallahassee	FL	32308		
	City Speaking: For	State	Zip mation <b>OR</b>	Waive Speaking:	In Support Against
		PLEASE	CHECK ONE OF TH	E FOLLOWING:	
	appearing without opensation or sponsorship.	K	am a registered lobbyist, epresenting: l <b>ate, Inc.</b>		am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 JointRules. pdf (fisenate.gov)

This form is part of the public record for this meeting.

1 1	The Florida Senate	
2/16/22 Meeting Date	APPEARANCE RECOR Deliver both copies of this form to Senate professional staff conducting the meeting	Bill Number or Topic
Committee		Amendment Barcode (if applicable)
Name JEAT ROTT	KAMP Phone_	
Address Street	Email ,	
Speaking: For Agains	ate Zip St Information <b>OR Waive Speak</b>	ing: In Support 🔲 Against
	PLEASE CHECK ONE OF THE FOLLOWIN	
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules, adf (flsenate.gov)

This form is part of the public record for this meeting.

# **CourtSmart Tag Report**

Room: SB 110 Case No.: Type: Caption: Senate Appropriations Subcommittee on Transportation, Tourism, and Economic Development Judge: Started: 2/16/2022 10:02:42 AM Ends: 2/16/2022 10:35:24 AM Length: 00:32:43 10:02:44 AM Sen. Gainer (Chair) 10:05:16 AM S 160 10:05:24 AM Sen. Harrell 10:08:02 AM Am. 939530 10:08:10 AM Sen. Harrell 10:08:35 AM Jess M. McCarty, Executive Assistant County Attorney, Miami-Dade County (waives in support) 10:09:34 AM S 160 (con't) 10:09:49 AM Ed Chase, Intergovernmental Affairs Director, Palm Beach County (waives in support) 10:09:59 AM Sen. Harrell S 1682 10:11:16 AM 10:11:22 AM Sen. Pizzo 10:11:58 AM Sen. Hooper 10:12:22 AM Sen. Wright 10:12:46 AM Sen. Boyd 10:13:13 AM Sen. Cruz 10:13:29 AM Sen. Pizzo 10:14:02 AM Sen. Gainer 10:15:15 AM S 80 10:15:20 AM Sen. Baxley 10:17:21 AM Am. 165518 10:17:26 AM Sen. Baxley 10:18:15 AM Am. 698006 10:18:21 AM Sen. Baxley 10:19:00 AM Sen. Baxley S 80 (con't) 10:19:30 AM 10:20:58 AM S 1178 10:21:10 AM Sen. Broxson 10:22:16 AM Cory Guzzo, Governmental Affairs Consultant, Reviver Auto (waives in support) 10:22:24 AM Jeff Kottkamp, Legislative Partner, Airplate (waives in support) 10:22:27 AM Barney Bishop, Legislative Partner, Airplate (waives in support) 10:22:44 AM Sen. Hooper 10:24:02 AM Sen. Baxley 10:25:07 AM S 364 Sen. Perry 10:25:11 AM Am. 420812 10:28:25 AM 10:28:40 AM Am. 794140 10:28:42 AM Sen. Perry Sen. Gainer 10:29:15 AM 10:29:20 AM Sen. Perry 10:29:25 AM Sen. Gainer 10:29:52 AM Lena Juarez, Florida Makes (waives in support) 10:30:17 AM Stuart Brown, Independent Colleges and Universities of Florida (waives in support) S 364 (con't) 10:30:41 AM Michael Dobson (waives in support) 10:30:43 AM 10:31:01 AM Sen. Gibson 10:31:36 AM Sen. Boyd 10:31:52 AM Sen. Garcia 10:32:34 AM Sen. Perry 10:33:59 AM Sen. Gainer Sen. Garcia 10:34:38 AM 10:34:51 AM Sen. Gainer