Agenda Order

Tab 1	SB 18	6 by Br	andes; (Co	ompare to H 01307) Citizens Pr	operty Insurance Corporation	
154092	Α	S	RCS	BI, Brandes	Delete L.153 - 1184:	01/26 04:20 PM
565560	AA	S	RS	BI, Brandes	btw L.825 - 826:	01/26 04:20 PM
811218	SA	S	RCS	BI, Brandes	btw L.825 - 826:	01/26 04:20 PM
Tab 2	CS/SE	<b>3 266</b> b	y <b>CJ, Diaz</b> ;	(Identical to CS/H 00139) Mo	tor Vehicle Insurance	
Tab 3	CS/SE	<b>3 926</b> b	y <b>HP, Alb</b> r	itton; (Similar to CS/H 00517)	Licensure Examinations for Dental I	Practitioners
610222	Α	S	RCS	BI, Albritton	Delete L.118:	01/27 04:46 PM
Tab 4	SB 1182 by Broxson; (Similar to CS/H 00381) Breach of Bond Costs					
810412	Α	S	RCS	BI, Broxson	Delete L.15 - 21:	01/26 05:13 PM
Tab 5	SB 1502 by Powell; (Identical to H 00625) Estates and Trusts					
971550	Α	S	RCS	BI, Powell	btw L.57 - 58:	01/27 04:46 PM
Tab 6	SB 15	<b>26</b> by <b>B</b>	<b>Soyd</b> ; (Ider	itical to H 01413) Public Record	ds/Annuity Contract Payees	
345288	Α	S	RCS	BI, Boyd	Delete L.24 - 43:	01/26 04:30 PM
Tab 7	SB 18	<b>74</b> by <b>B</b>	<b>Soyd</b> ; (Simi	lar to CS/H 00959) Departmen	t of Financial Services	
334330	D	S	RCS	BI, Boyd	Delete everything after	01/27 04:45 PM
467244	AA	S	RCS	BI, Brandes	Delete L.1733 - 1752:	01/27 04:45 PM

#### The Florida Senate

#### **COMMITTEE MEETING EXPANDED AGENDA**

#### BANKING AND INSURANCE Senator Boyd, Chair Senator Broxson, Vice Chair

**MEETING DATE:** Tuesday, January 25, 2022

**TIME:** 3:30—6:00 p.m.

PLACE: Pat Thomas Committee Room, 412 Knott Building

MEMBERS: Senator Boyd, Chair; Senator Broxson, Vice Chair; Senators Brandes, Burgess, Gruters, Passidomo,

Rodrigues, Rouson, Stargel, Stewart, and Taddeo

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	SB 186 Brandes (Compare H 1307, S 1728)	Citizens Property Insurance Corporation; Revising the method for determining the amounts of potential surcharges to be levied against policyholders under certain circumstances; providing that eligible surplus lines insurers may participate, in the same manner and on the same terms as an authorized insurer, in depopulation, take-out, or keep-out programs relating to policies removed from Citizens Property Insurance Corporation; specifying that only the corporation's transfer of a policy file to an insurer, as opposed to the transfer of any file, changes the file's public record status, etc.	Fav/CS Yeas 8 Nays 2
		BI 01/25/2022 Fav/CS AEG AP	
2	CS/SB 266 Criminal Justice / Diaz (Identical CS/H 139)	Motor Vehicle Insurance; Requiring agencies that employ law enforcement officers to maintain motor vehicle insurance under certain circumstances; providing exceptions; providing liability limitations; providing methods in which the employing agency may meet the liability insurance requirements, etc.  CJ 01/11/2022 Fav/CS	Favorable Yeas 10 Nays 0
		BI 01/25/2022 Favorable AP	
3	CS/SB 926 Health Policy / Albritton (Similar H 517, Compare H 997, S 1444)	Licensure Examinations for Dental Practitioners; Revising licensure examination requirements for dentists to require applicants to demonstrate certain clinical skills on a manikin rather than a live patient; revising requirements for regional licensure examinations offered by dental schools to dental students; revising licensure examination requirements for dental hygienists to require applicants to demonstrate certain clinical skills on a manikin rather than a live patient; deleting a requirement that applicants for dental practitioner licensure examinations maintain medical malpractice insurance to cover any incident of harm to a patient during the clinical examination, etc.	Fav/CS Yeas 10 Nays 0
		HP 01/13/2022 Fav/CS BI 01/25/2022 Fav/CS RC	

## **COMMITTEE MEETING EXPANDED AGENDA**

Banking and Insurance Tuesday, January 25, 2022, 3:30—6:00 p.m.

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
4	SB 1182 Broxson (Identical H 381)	Breach of Bond Costs; Providing for the exoneration from liability of a surety on a bond under certain circumstances if the surety agrees in writing to pay the costs and expenses incurred in returning the defendant to the jurisdiction of the court, etc.	Fav/CS Yeas 10 Nays 0
		BI 01/25/2022 Fav/CS CJ RC	
5	SB 1502 Powell (Identical H 625)	Estates and Trusts; Providing that the requirement for a claimant to file an independent action is satisfied if specified actions are taken; specifying that claimants, not creditors, are given certain priority of claims; providing that a trustee may resign by specified procedure and with notice to certain parties, etc.	Fav/CS Yeas 10 Nays 0
		BI 01/25/2022 Fav/CS JU RC	
6	SB 1526 Boyd (Identical H 1413)	Public Records/Annuity Contract Payees; Providing an exemption from public records requirements for personal identifying information and annuity contract numbers of a payee of a structured settlement and the names of family members, dependents, and beneficiaries of such payee; providing for future legislative review and repeal of the exemption; providing a statement of public necessity, etc.	Fav/CS Yeas 8 Nays 2
		BI 01/25/2022 Fav/CS JU RC	
7	SB 1874 Boyd (Similar CS/H 959, Compare CS/H 503, CS/CS/S 468)	Department of Financial Services; Authorizing specified persons relating to the Division of Rehabilitation and Liquidation to purchase coverage in a state group health insurance plan at specified premium costs; transferring the Stop Inmate Fraud Program from the Department of Financial Services to the Department of Economic Opportunity; specifying new and renewal workers' compensation policies that require physical onsite audits for a specified class; requiring insurance agencies' licenses to be immediately canceled under certain circumstances; providing an exception to the prohibition against unaffiliated insurance agents holding appointments from insurers, etc.	Fav/CS Yeas 10 Nays 0
		BI 01/25/2022 Fav/CS AEG AP	

Other Related Meeting Documents

## **COMMITTEE MEETING EXPANDED AGENDA**

Banking and Insurance Tuesday, January 25, 2022, 3:30—6:00 p.m.

> S-036 (10/2008) Page 3 of 3

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Frepared by. The F	rofessional Staff o	f the Committee on	Banking and Ir	nsurance	
BILL:	CS/SB 186					
INTRODUCER:	Banking and Insurance Committee and Senator Brandes					
SUBJECT:	Citizens Property I	nsurance Corpo	ration			
DATE:	January 27, 2022	REVISED:				
ANAL	YST STA	FF DIRECTOR	REFERENCE		ACTION	
. Schrader	Knuc	lson	BI	Fav/CS		
•			AEG			
			AP			

#### Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

# I. Summary:

CS/SB 186 revises Citizens Property Insurance Corporation (Citizens or corporation) eligibility criteria, rates, assessment surcharges on Citizens' policyholders, depopulation programs, producing agent commissions, and confidentiality exceptions for underwriting and claim files.

The bill makes it a requirement, rather than an option, that Citizens Property Insurance Corporation merge their Personal Lines, Commercial Lines, and Coastal Accounts if financing obligations entered into by the Florida Windstorm Underwriting Association or Residential Property and Casualty Joint Underwriting Association are no longer outstanding.

The bill provides that Citizens residential policyholders are ineligible for renewal with Citizens if an offer of coverage is received from an authorized insurer, unless that offer presents a premium that is more than 20 percent greater than the Citizens renewal premium for comparable coverage. Under current law, Citizens policyholders remain eligible unless they receive an offer of comparable coverage that has a premium that is less than the Citizens renewal premium.

The bill increases the maximum surcharge that may be levied on Citizens' policyholders if Citizens projects a deficit in one of its accounts to: 20 percent of premium if Citizens has one million policyholders but less than 1.5 million policyholders; and 25 percent of premium if Citizens has 1.5 million policyholders or more. The surcharge may be levied for each of Citizens' three accounts.

The bill provides that when Citizens assumes a policy from an unsound insurer, the premium charged by Citizens may not, until the 3rd renewal of said policy with Citizens, be less than that previously charged by the unsound insurer at the time of transfer and that which Citizens would normally charge for said risk.

The bill authorizes surplus lines insurers to participate in Citizens' depopulation, take-out, and keep-out plans if Citizens' policy count exceeds 700,000 policies. Citizens policy court was 759,305 policies as of December 31, 2021. The surplus lines insurer must: meet financial requirements; provide notice to the policyholder which outlines any coverage differences and explains surplus lines policies are not covered by the Florida Insurance Guaranty Association; and provide coverage similar to that provided by Citizens. A risk with a personal residential dwelling replacement cost or a single condominium unit with a combined dwelling and contents replacement cost that is less than \$700,000, remains eligible for Citizens regardless of receipt of an offer of comparable coverage from a surplus lines insurer. If such risk has a replacement cost of \$700,000 or more, however, the risk is ineligible for Citizens coverage upon receiving an offer of comparable coverage from a surplus lines insurer that is not greater than 15 percent more than the premium for Citizens coverage.

#### The bill also:

- Defines "primary residence" and requires a five dollar surcharge to be collected by Citizens upon the renewal of a "primary residence" policy;
- Revises confidentiality exceptions for Citizens' underwriting and confidential claim files;
- Limits the commissions Citizens may pay to producing agents; and
- Makes technical changes to s. 627.3517, F.S., and reenacts and makes conforming changes to s. 627.3518, F.S.

The bill takes effect January 1, 2023.

#### **II.** Present Situation:

#### Citizens Property Insurance Corporation—Overview

Citizens Property Insurance Corporation (Citizens or corporation) is a state-created, not-for-profit, tax-exempt governmental entity whose public purpose is to provide property insurance coverage to those unable to find affordable coverage in the voluntary admitted market. Citizens is not a private insurance company. Citizens was statutorily created in 2002 when the Florida Legislature combined the state's two insurers of last resort, the Florida Residential Property and Casualty Joint Underwriting Association (RPCJUA) and the Florida Windstorm Underwriting Association (FWUA). Citizens operates in accordance with the provisions in s. 627.351(6), F.S., and is governed by an eight member Board of Governors that administers its Plan of Operations. The Plan of Operations is reviewed and approved by the Financial Services Commission. The Governor, President of the Senate, Speaker of the House of Representatives, and Chief Financial

<sup>&</sup>lt;sup>1</sup> Admitted market means insurance companies licensed to transact insurance in Florida.

<sup>&</sup>lt;sup>2</sup> Section 627.351(6)(a)1., F.S.

<sup>&</sup>lt;sup>3</sup> Section 627.351(6)(a)2., F.S.

Officer each appoints two members to the board.<sup>4</sup> Citizens is subject to regulation by the Florida Office of Insurance Regulation (OIR).

Citizens has three different accounts through which it offers property insurance: a personal lines account, a commercial lines account, and a coastal account.

#### Citizens' Accounts

The Personal Lines Account (PLA) offers personal lines residential policies that provide comprehensive, multi-peril coverage statewide, except for those areas contained in the Coastal Account. The PLA also writes policies that exclude coverage for wind in areas contained within the Coastal Account. Personal lines residential coverage consists of the types of coverage provided to homeowners, mobile home owners, dwellings, tenants, and condominium unit owner's policies.<sup>5</sup>

The Commercial Lines Account (CLA) offers commercial lines residential and non-residential policies that provide basic perils coverage statewide, except for those areas contained in the Coastal Account. The CLA also writes policies that exclude coverage for wind in areas contained within the Coastal Account. Commercial lines coverage includes commercial residential policies covering condominium associations, homeowners' associations, and apartment buildings. The coverage also includes commercial non-residential policies covering business properties.<sup>6</sup>

*The Coastal Account* offers personal residential, commercial residential, and commercial non-residential policies in coastal areas of the state. Citizens must offer policies that solely cover the peril of wind (wind only policies) and may offer multi-peril policies.<sup>7</sup>

The Citizens policyholder eligibility clearinghouse program was established by the Legislature in 2013. Under the program, new and renewal policies for Citizens are placed into the clearinghouse where participating private insurers can review and decide to make offers of coverage before policies are placed or renewed with Citizens. 9

#### **Current Policies**

As of December 31, 2021, Citizens reports 759,305 policies in-force with a total exposure of \$232,502,323,529. The below chart outlines Citizens account and product type, number of policies in-force, total exposure and premium with surcharges.

<sup>&</sup>lt;sup>4</sup> Section 627.351(6)(c)4.a., F.S.

<sup>&</sup>lt;sup>5</sup> See s. 627.351(6)(b)2.a., F.S. and *Account History and Characteristics*, Citizens Property Insurance Corporation, <a href="https://www.citizensfla.com/documents/20702/1183352/20160315+05A+Citizens+Account+History.pdf/31f51358-7105-40e9-aa75-597f51a99563">https://www.citizensfla.com/documents/20702/1183352/20160315+05A+Citizens+Account+History.pdf/31f51358-7105-40e9-aa75-597f51a99563</a> (March 2016) (last visited Jan 22, 2022).

<sup>&</sup>lt;sup>6</sup> *Id*.

<sup>&</sup>lt;sup>7</sup> *Id*.

<sup>&</sup>lt;sup>8</sup> Section 10, ch. 2013-60, L.O.F.

<sup>&</sup>lt;sup>9</sup> Section 627.3518(2)-(3), F.S.

<sup>&</sup>lt;sup>10</sup> Citizens Property Insurance, *About Us, Snapshot, December 31, 2021*, <a href="https://www.citizensfla.com/-/20211231-policies-inforce">https://www.citizensfla.com/-/20211231-policies-inforce</a> (last visited Jan. 22, 2022).

Account	Product Line	Policies In- Force	Total Exposure	Premium with Surcharges
PLA	Personal Residential Multiperil (PR-M)	589,028	167,886,789,888	1,280,496,248
Coastal	Personal Residential Multiperil (PR-M)	98,105	23,245,226,192	278,331,349
Coastal	Personal Residential Wind-Only (PR-W)	67,342	28,784,726,623	178,916,825
Coastal	Commercial Residential Multiperil (CR-M)	111	592,392,383	2,789,952
Coastal	Commercial Residential Wind-Only (CR-W)	1,749	5,682,636,307	33,449,678
Coastal	Commercial Non-Residential Multiperil (CNR-M)	39	48,588,500	569,765
Coastal	Commercial Non-Residential Wind- Only (CNR-W)	2,212	1,837,291,826	23,692,614
CLA	Commercial Residential Multiperil (CR-M)	580	4,289,395,010	17,091,136
CLA	Commercial Non-Residential Multiperil (CNR-M)	139	135,276,800	879,248
	Total	759,305	232,502,323,529	1,816,216,815

Source: Citizens Property Insurance<sup>11</sup>

These numbers do not reflect policies tagged for takeout via Citizens' depopulation program but still serviced by Citizens. From December, 2020 to December, 2021, Citizens' policy count grew by nearly 40%, adding 216,566 total policies in force. Citizens has expressed that it expects to exceed 1 million policies in force in 2022.

#### **Citizens Glide Path Rates**

From 2007 until 2010, Citizens' rates were frozen by statute at the level that had been established in 2006. In 2010, the Legislature established a "glide path" to impose annual rate increases up to a level that is actuarially sound. Under the originally established glide path, Citizens had to implement an annual rate increase which, except for sinkhole coverage, does not exceed 10 percent above the previous year for any individual policyholder, adjusted for coverage changes and surcharges. In 2021, the Legislature revised this glide path to increase it one percent per year to 15 percent, as follows: <sup>15</sup>

- 11 percent for 2022.
- 12 percent for 2023.
- 13 percent for 2024.

<sup>&</sup>lt;sup>11</sup> *Id.* This table does not include policies tagged for takeout via the Depopulation Program but still serviced by Citizens.

<sup>&</sup>lt;sup>13</sup> Citizens Property Insurance Corporation, *Policies in Force*, <a href="https://www.citizensfla.com/policies-in-force">https://www.citizensfla.com/policies-in-force</a> (last visited Jan. 22, 2022).

<sup>&</sup>lt;sup>14</sup> Citizens Property Insurance Corporation, *Press Release: Citizens Board approves 2022 rate recommendations* (December 15, 2021), available at: <a href="https://www.citizensfla.com/-/20211215-citizens-board-approves-2022-rate-recommendations">https://www.citizensfla.com/-/20211215-citizens-board-approves-2022-rate-recommendations</a>.

<sup>15</sup> Section 627.351(6)(n)5., F.S.

- 14 percent for 2025.
- 15 percent for 2026 and all subsequent years.

The implementation of this increase ceases when Citizens has achieved actuarially sound rates. In addition to the overall glide path rate increase, Citizens can increase its rates to recover the additional reimbursement premium that it incurs as a result of the annual cash build-up factor added to the price of the mandatory layer of the Florida Hurricane Catastrophe Fund coverage, pursuant to s. 215.555(5)(b), F.S. 17

#### **Citizens Financial Resources**

Citizens' financial resources include insurance premiums, investment income, and operating surplus from prior years, Florida Hurricane Catastrophe Fund (FHCF) reimbursements, private reinsurance, policyholder surcharges, and regular and emergency assessments. Non-weather water losses, reinsurance costs and litigation are currently the major determinants of insurance rates. In the event of a catastrophic storm or series of smaller storms, reserves could be exhausted, leaving Citizens unable to pay all claims. Under Florida law, if the Citizens' Board of Directors determines that a Citizens' account has a projected deficit, Citizens is authorized to levy assessments on its policyholders and on each line of property and casualty line of business other than workers' compensation insurance and medical malpractice insurance. Citizens may impose three assessment tiers and their sequence is as follows:

Citizens Policyholder Surcharge – A surcharge of up to 15 percent of premium on all Citizens' policies, collected upon issuance or renewal. This 15 percent assessment can be levied for each of the three Citizens' accounts—the CLA, the PLA, and the Coastal Account—that project a deficit. Thus, the total maximum premium surcharge a policyholder could be assessed is 45 percent.<sup>23</sup>

Regular Assessment – If the Citizens' surcharge is insufficient to cure the deficit for the coastal account, Citizens can require an assessment against all other insurers except medical malpractice and workers' compensation. The assessment may be recouped from policyholders through a rate

<sup>&</sup>lt;sup>16</sup> Section 627.351(6)(n)7., F.S.

<sup>&</sup>lt;sup>17</sup> Section 627.351(6)(n)6., F.S.

<sup>&</sup>lt;sup>18</sup> Citizens Property Insurance Corporation, 2022 Rate Kit, Citizens 2021 Rates, Frequently Asked Questions, <a href="https://www.citizensfla.com/documents/20702/15725518/20211213+2022+Rate+Kit.pdf/328181e5-1c41-a28d-76ea-b7d911462c6a?t=1639433573548">https://www.citizensfla.com/documents/20702/15725518/20211213+2022+Rate+Kit.pdf/328181e5-1c41-a28d-76ea-b7d911462c6a?t=1639433573548</a> (last visited Jan. 22, 2022).

<sup>&</sup>lt;sup>19</sup> Citizens Property Insurance Corporation, *Insurance/Insurance 101/Assessments*, <a href="https://www.citizensfla.com/assessments">https://www.citizensfla.com/assessments</a> (last visited Jan. 22, 2022).

<sup>&</sup>lt;sup>20</sup> Assessments are charges that Citizens and non-Citizens policyholders can be required to pay, in addition to their regular policy premiums.

<sup>&</sup>lt;sup>21</sup> Accident and health insurance and policies written under the National Flood Insurance Program or the Federal Crop Insurance Program are not assessable types of property and casualty insurance. Surplus lines insurers are not assessable, but their policyholders are. Section 627.351.(6)(b)3.f.-h., F.S.

<sup>&</sup>lt;sup>22</sup> Citizens Property Insurance Corporation, *supra* note 19.

<sup>&</sup>lt;sup>23</sup> Sections 627.351.(6)(b)3.i.(I) and 627.351.(6)(c)21., F.S. See also, Citizens Property Insurance Corporation, supra note 19.

filing process of up to two percent of premium or two percent of the deficit, whichever is greater.<sup>24</sup> This assessment is not levied against Citizens' policyholders.

Emergency Assessment – Requires any remaining deficit for Citizens' three accounts be funded by multi-year emergency assessments on all insurance policyholders (except medical malpractice and workers' compensation), including Citizens' policyholders. This assessment may not exceed the greater of 10 percent of the amount needed to cover the deficit, plus interest, fees, commissions, required reserves, and other costs associated with financing the original deficit, or 10 percent of the aggregate statewide direct written premium for subject lines of business and all accounts of the corporation for the prior year, plus interest, fees, commissions, required reserves, and other costs associated with financing the deficit.<sup>25</sup>

# **Eligibility for Insurance in Citizens**

Current law requires Citizens to provide a procedure for determining the eligibility of a potential risk for insurance in Citizens and provides specific eligibility requirements based on premium amounts, value of the property insured, and the location of the property. Risks not meeting the statutory eligibility requirements cannot be insured by Citizens. Citizens has additional eligibility requirements set out in their underwriting rules. These rules are approved by the Office of Insurance Regulation (OIR) and are set out in Citizens' underwriting manuals.<sup>26</sup>

# Eligibility Based on Premium Amount

An applicant for residential insurance cannot buy insurance in Citizens if an authorized insurer in the private market offers the applicant insurance for a premium that does not exceed the Citizens premium by 20 percent or more. <sup>27</sup> In addition, the coverage offered by the private insurer must be comparable to Citizens' coverage.

A residential policyholder cannot renew insurance in Citizens if an authorized insurer offers to insure the property at a premium equal to or less than the Citizens' renewal premium. The insurance from the private market insurer must be comparable to the insurance from Citizens in order for the renewal premium eligibility requirement to apply.<sup>28</sup>

#### Eligibility Based on Value of Property Insured

In addition to the eligibility restrictions based on premium amount, current law provides eligibility restrictions for homes and condominium units based on the value of the property insured.<sup>29</sup> Structures with a dwelling replacement cost of \$700,000 or more, or a single condominium unit that has a combined dwelling and contents replacement cost of \$700,000 or more, are not eligible for coverage with Citizens.<sup>30</sup> However, Citizens is allowed to insure structures with a dwelling replacement cost or a condominium unit with a dwelling and contents

<sup>&</sup>lt;sup>24</sup> Section 627.351.(6)(b)3.a., F.S.

<sup>&</sup>lt;sup>25</sup> Section 627.351(6)(b)3.d., F.S.

<sup>&</sup>lt;sup>26</sup> See Citizens Property Insurance Corporation Revised Underwriting Manuals, <a href="https://www.citizensfla.com/-/20160329-revised-underwriting-manuals">https://www.citizensfla.com/-/20160329-revised-underwriting-manuals</a> (last visited Jan 22, 2022).

<sup>&</sup>lt;sup>27</sup> Section 627.351(6)(c)5., F.S.

<sup>&</sup>lt;sup>28</sup> Section 627.351(6)(c)5., F.S.

<sup>&</sup>lt;sup>29</sup> Section 627.351(6)(a)3., F.S.

<sup>&</sup>lt;sup>30</sup> Section 627.351(6)(a)3.d., F.S.

replacement cost of one million dollars or less in Miami-Dade and Monroe counties, after the OIR determined these counties to be non-competitive.<sup>31</sup>

# **Citizens Depopulation**

Florida law requires Citizens to create programs to help return Citizens policies to the private market and reduce the risk of additional assessments for all Floridians.<sup>32</sup> In 2016, the Legislature passed requirements that Citizens, by January 1, 2017, amend its operations relating to takeout agreements.<sup>33</sup> As part of these updated requirements, codified under s. 627.351(6)(ii), F.S., a policy may not be taken out of Citizens unless Citizens:

- Publishes a periodic schedule of cycles during which an insurer may identify, and notify Citizens of, policies the insurer is requesting to take out;<sup>34</sup>
- Maintains and makes available to the agent of record a consolidated list of all insurers
  requesting to take-out a policy; such list must include a description of the coverage offered
  and the estimated premium for each take-out request; and
- Provides written notice to the policyholder and the agent of record regarding all insurers requesting to take-out the policy and regarding the policyholder's option to accept a take-out offer or to reject all take-out offers and to remain with the corporation. The notice must be in a format prescribed by the corporation and include, for each take-out offer:
  - o The amount of the estimated premium;
  - o A description of the coverage; and
  - o A comparison of the estimated premium and coverage offered by the insurer to the estimated premium and coverage provided by the corporation.

#### **Access to Public Records – Generally**

The Florida Constitution provides the public has the right to inspect or copy records made or received in connection with official governmental business.<sup>35</sup> The right to inspect or copy applies to the official business of any public body, officer, or employee of the state, including all three branches of state government, local governmental entities, and any person acting on behalf of the government.<sup>36</sup>

Additional requirements and exemptions related to public records are found in various statutes and rules, depending on the branch of government involved. For instance, s. 11.0431, F.S., provides public access requirements for legislative records. Relevant exemptions are codified in ss. 11.0431(2)-(3), F.S., and the statutory provisions are adopted in the rules of each house of the

<sup>&</sup>lt;sup>31</sup> Office of Insurance Regulation, Final Order Case No: 165625-14, Dec. 22, 2014 (*available at* <a href="https://www.floir.com/siteDocuments/Citizens165625-14-O.pdf">https://www.floir.com/siteDocuments/Citizens165625-14-O.pdf</a>) (last visited Jan. 22, 2022). *See also* Section 627.351(6)(a)3.d., F.S., and Citizens Property Insurance Corporation, *Update to Maximum Coverage Limits, November 12, 2019* <a href="https://www.citizensfla.com/-/2019-roof-permits-acceptable-for-fbc-credits">https://www.citizensfla.com/-/2019-roof-permits-acceptable-for-fbc-credits</a>.

<sup>&</sup>lt;sup>32</sup> Section 627.351(6)(q)3.a., F.S.

<sup>&</sup>lt;sup>33</sup> Chapter 2016-229, L.O.F.

<sup>&</sup>lt;sup>34</sup> Such requests from insurers must include a description of the coverage offered and an estimated premium and must be submitted to the corporation in a form and manner prescribed by the corporation.

<sup>&</sup>lt;sup>35</sup> FLA. CONST. art. I, s. 24(a).

<sup>&</sup>lt;sup>36</sup> *Id*.

legislature.<sup>37</sup> Florida Rule of Judicial Administration 2.420 governs public access to judicial branch records.<sup>38</sup> Lastly, ch. 119, F.S., provides requirements for public records held by executive agencies.

#### Confidentiality of Citizens' Underwriting and Claims Files

Section 627.351(1)(x), F.S., establishes certain records of Citizens are confidential and exempt from the provisions of s. 119.07(1), F.S., and s. 24(a), Art. I of the State Constitution. Pursuant to sub-sub-paragraphs 1.a.-b., these exempt records include:

- Underwriting files, except that a policyholder or an applicant shall have access to his or her own underwriting files.
- Claims files, until termination of all litigation and settlement of all claims arising out of the same incident, although portions of the claims files may remain exempt, as otherwise provided by law.

Sub-sub-paragraphs 1.a.-b. also provide that such records may be released to other governmental agencies upon written request and demonstration of need. Records so released and held by the receiving agency would remain confidential and exempt.

The public records exemption authorizes the sharing of certain files and information for the purpose of depopulating Citizens. If an authorized insurer is considering underwriting a risk insured by Citizens, relevant underwriting files and confidential claims files may be released to the insurer if the insurer agrees in a sworn writing to maintain the confidentiality of the files. Citizens may also release such files to the staff and board of governors of the market assistance plan established by s. 627.3515, F.S., who also must maintain confidentiality, and may share such files with authorized insurers considering writing those risks if the authorized insurer agrees to maintain confidentiality. Citizens may also release the name, address, and phone number of a residential property owner or insured, the location of the risk, rating information, loss history, and policy type to an entity that has obtained a permit to become an authorized insurer, a reinsurer under s. 624.610, F.S., a licensed reinsurance broker, a licensed rating organization, a modeling company, or a licensed general lines agent. The recipient of such information must maintain confidentiality.

#### **Insurer Insolvency**

Federal law specifies that insurance companies cannot file for bankruptcy and are instead subject to state laws regarding receivership.<sup>39</sup> Insurers are either "rehabilitated" or "liquidated" by the

<sup>&</sup>lt;sup>37</sup> See Rule 1.48, Rules and Manual of the Florida Senate, (2020-2022), <a href="https://www.flsenate.gov/UserContent/Publications/SenateRules/2020-2022\_Rules.pdf">https://www.flsenate.gov/UserContent/Publications/SenateRules/2020-2022\_Rules.pdf</a> and Rule 14.1, Rules of the Florida House of Representatives, Edition 1, (2020-2022), and

 $<sup>\</sup>frac{\text{https://www.myfloridahouse.gov/Sections/Documents/loaddoc.aspx?PublicationType=Reference\&CommitteeId=\&Session=2022\&DocumentType=The+Rules+Of+The+House+of+Representatives\&FileName=2020-2022+House+Rules+-+Edition+1.pdf (last visited Jan. 22, 2022).}$ 

<sup>&</sup>lt;sup>38</sup> State v. Wooten, 260 So. 3d 1060 (Fla. 4th DCA 2018).

<sup>&</sup>lt;sup>39</sup> The Bankruptcy Code expressly provides that "a domestic insurance company" may not be the subject of a federal bankruptcy proceeding. 11 U.S.C. § 109(b)(2). The exclusion of insurers from the federal bankruptcy court process is consistent with federal policy generally allowing states to regulate the business of insurance. See 15 U.S.C. § 1012 (McCarran-Ferguson Act).

state. Typically, insurers are put into liquidation when the company is or is about to become insolvent;<sup>40</sup> whereas, insurers are placed in rehabilitation<sup>41</sup> for numerous reasons, one of which is that the insurer is impaired or failed to comply with an order of the Office of Insurance Regulation (OIR) to address an impairment of capital or surplus or both. The goal of rehabilitation is to return to solvency. The goal of liquidation, however, is to liquidate the business of the insurer and use the proceeds to pay off the company's debts and outstanding insurance claims.

In Florida, the Division of Rehabilitation and Liquidation of the Department of Financial Services (DFS) is responsible for rehabilitating or liquidating insurance companies. This process involves the initiation of a delinquency proceeding<sup>42</sup> and the placement of an insurer under the control of the DFS as the receiver. DFS as receiver has many responsibilities related to outstanding debts and insurance claims, which include collecting all debts and money due to the insurer for the good of policyholders and creditors alike, evaluating and paying claims with available assets, and assisting in the transition of policyholders to other insurance coverage.<sup>43</sup>

If an insurer is placed under liquidation, Citizens may, if ordered by a court of competent jurisdiction, assume policies or otherwise provide coverage for policyholders of said insurer under such forms, rates, terms, and conditions as the corporation deems appropriate. Such forms, rates, terms, and conditions are subject to approval by the OIR.

## **Effect of Proposed Changes:**

**Section 1** revises s. 627.021, F.S., to specify that the current inapplicability of the Rating Law under ch. 627, F.S., to surplus lines insurance placed pursuant to the Surplus Lines Law under ss. 626.913-626.937, F.S., does not apply to provisions of the Rating Law that are specifically stated to be applicable to surplus lines insurance.

**Section 2** amends s. 627.351(6), F.S., to revise criteria for Citizens eligibility, provide an escalating cap to the Citizens policyholder surcharge, limit producing agent commissions, authorize surplus lines insurers to develop Citizens "take-out" plans, and provide additional exceptions to a public records exemption.

#### Combining of PLA, CLA, and Coastal Accounts

The bill revises s. 627.351(6)(b)2.b., makes it a requirement, rather than an option, that Citizens Property Insurance Corporation (Citizens) merge its PLA, CLA, and Coastal Accounts if financing obligations entered into by the Florida Windstorm Underwriting Association or Residential Property and Casualty Joint Underwriting Association are no longer outstanding. Presently, these obligations are still outstanding, so this provision would not have an immediate effect.

<sup>&</sup>lt;sup>40</sup> Section 631.061, F.S.

<sup>&</sup>lt;sup>41</sup> Section 631.051, F.S.

<sup>&</sup>lt;sup>42</sup> Section 631.031, F.S.

<sup>&</sup>lt;sup>43</sup> Florida Department of Financial Services, *Overview of Liquidation under Chapter 631, Florida Statutes*, <a href="https://www.myfloridacfo.com/division/receiver/guide-to-the-receivership-process/liquidationsummary">https://www.myfloridacfo.com/division/receiver/guide-to-the-receivership-process/liquidationsummary</a> (last visited December 29, 2021).

# Surcharge Levied on Citizens' Policyholders for Projected Account Deficits and For Primary Residence Policies

The bill revises s. 627.351(6)(b)3.i.(I), F.S., to revise the 15 percent of premium surcharge cap for Citizens' policyholders when the Citizens' Board of Governors determines Citizens has a projected deficit. The 15 percent cap is replaced with an escalating cap for Citizens' policyholders, based upon the total number of Citizens' policyholders if:

- Citizens has less than one million policyholders, the premium surcharge cap is 15 percent per account.
- Citizens has at least one million policyholders, but less than 1.5 million policyholders, the premium surcharge cap is 20 percent per account.
- Citizens has at least 1.5 million or more policyholders, the premium surcharge cap is 25 percent per account.

As under current law, a surcharge may be levied for each of Citizens' three accounts. For example, under the bill, if Citizens has 1.2 million policies, a Citizens policyholder could be assessed a maximum policyholder surcharge of 60 percent of premium, consisting of a 20 percent surcharge for each of Citizens' three accounts.

In addition to the above surcharge, the bill also requires a five dollar surcharge to be collected by Citizens upon the renewal of a primary residence policy. The bill defines primary residence as "means a risk that has a dwelling replacement cost of less than \$700,000 or a single condominium unit that has a combined dwelling and contents replacement cost of less than \$700,000 and the insured has represented such dwelling as its permanent home." Spouses are limited to having only one primary residence insured with Citizens.

#### Revision to Eligibility for Coverage with Citizens Regarding Renewal Premiums

The bill revises s. 627.351(6)(c)5.a., F.S., to state that for a personal lines residential policy, it is ineligible for renewal with the Citizens if a an offer of coverage is received from an authorized insurer, unless that offer presents a premium that is more than 20 percent greater than the renewal premium for comparable coverage from Citizens.

Under existing law, a policyholder would be ineligible only if an authorized insurer could offer comparable coverage for less than or equal to Citizens' premium, which for many policyholders is subject to the glide path's current 11 percent limit on annual rate increases (which will increase by one percent each year to 15 percent in 2026).

#### Limitations on Commissions

In proposed new s. 627.351(6)(c)22., F.S., the bill limits the commissions Citizens may pay to producing agents of record. The bill limits the commissions to no more than the average of commissions paid in the preceding year by the 20 insurers writing the greatest market share of property insurance in Florida.

#### Rates for Policies Assumed from Unsound Insurers

The bill creates a new s. 627.351(6)(n)8., F.S., specifying that when Citizens assumes a policy from an unsound insurer, the premium charged by Citizens may not, until the 3rd renewal of said policy with Citizens, be less than:

- That previously charged by the unsound insurer at the time of transfer; and
- That which Citizens would normally charge for said risk pursuant to s. 627.351(6)(n), F.S..

The provision also defines "unsound insurer" as an insurer determined by the Office of Insurance Regulation to be in unsound condition as defined in s. 624.80(2), F.S.<sup>44</sup>, or an insurer placed in receivership under chapter 631, F.S.

# Surplus Lines Insurer Participation in Citizens' Depopulation, Take-out, and Keep-out Plans

The bill revises. 627.351(6)(q)3.d., F.S., to allow eligible surplus lines insurers to participate in any Citizens' depopulation, take-out, or keep-out plan in the same manner and terms as an authorized insurer if Citizens' policy count more than 700,000 within the 30 days before the time a takeout offer is made by a surplus lines insurer. To be eligible for participation in a particular program, a surplus lines insurer must follow all Citizens' requirements relating to the plan that would be applicable to admitted insurers, follow statutory requirements applicable to the removal of policies from Citizens, and obtain approval from the OIR. In considering a surplus lines insurer's request for approval, the OIR must ensure that the insurer:

- Maintains surplus of \$50 million on a company or pooled basis;
- Has a superior, excellent, exceptional, or equally comparable financial strength rating by a rating agency acceptable to the OIR;
- Maintains reserves, surplus, reinsurance, and reinsurance equivalents sufficient to cover its 100-year probable maximum hurricane loss at least twice in a single hurricane season;<sup>45</sup>
- Provides prominent notice to the policyholder that surplus lines policies are not provided coverage by the Florida Insurance Guaranty Association and outline any substantial policy differences between the existing Citizens' policy and the policy the insurer is offering; and
- Provides policy coverage similar to that provided by Citizens.

The surplus lines insurer also must file the following with the OIR:

- Information requested by the OIR to demonstrate compliance with s. 624.404(3), F.S., regarding basic qualifications to transact insurance in Florida;<sup>46</sup>
- A service-of-process consent and agreement form executed by the insurer;
- Proof that the insurer has been an eligible or authorized insurer for at least three years;

<sup>&</sup>lt;sup>44</sup> Section 624.80(2), F.S., defines "unsound condition" to mean that the OIR has determined that one or more of the following conditions exist with respect to an insurer: (a) the insurer's required surplus, capital, or capital stock is impaired to an extent prohibited by law; (b) the insurer continues to write new business when it has not maintained the required surplus or capital; (c) The insurer attempts to dissolve or liquidate without first having made provisions, satisfactory to the office, for liabilities arising from insurance policies issued by the insurer; or (d) the insurer meets one or more of the grounds in s. 631.051 for the appointment of the DFS as a receiver.

<sup>&</sup>lt;sup>45</sup> The insurer also must submit such reinsurance to the OIR for review.

<sup>&</sup>lt;sup>46</sup> This may include biographical affidavits, fingerprints processed pursuant to s. 624.34, F.S., and the results of criminal history records checks for officers and directors of the insurer and its parent or holding company.

- A duly authenticated copy of the insurer's current audited financial statement;<sup>47</sup>
- A certified copy of the insurer's most recent official financial statement required by the insurer's domiciliary state (this is only required if the authenticated copy provided above differs from what the insurer provided to their domiciliary state); and
- A copy of the United States trust account agreement, if applicable.

Participation in these plans would not make a surplus line insurer subject to additional requirements under ch. 626, F.S., except that which is already required under part VIII. Policies taken out are not subject to the exporting requirements provided in s. 626.916(1)(a)-(c), and (e), F.S.

After assuming policies under these plans, a surplus lines insurer would be required to remit a special deposit equal to the unearned premium net of unearned commissions on the assumed block of business to the Bureau of Collateral Management within the Department of Financial Services (DFS). The insurer would also need to submit to the OIR an accounting of the policies assumed and the amount of unearned premium for such policies and a sworn affidavit attesting to its accuracy by an officer of the surplus lines insurer. Subsequently, each quarter, the surplus lines insurer must update the OIR with the unearned premium in force for the previous quarter on policies assumed from the corporation, and must submit additional funds with that filing if the special deposit is insufficient to cover the unearned premium on assumed policies. The purpose of the special deposit is to allow the DFS, in the event of liquidation of the surplus lines insurer, to pay unearned premium or policy claims, return all or part of the deposit to the domiciliary receiver, or use the funds in accordance with any action authorized under part I of ch. 631, F.S., or in compliance with any order of a court having jurisdiction over the insurer's insolvency.

A surplus lines broker representing a surplus lines insurer must obtain confirmation, in advance, from the producing agent that the agent is willing to participate in the take-out plan with the surplus lines insurer. Also, authorized insurers are to be given priority over surplus lines insurers if both select a particular policy for removal.

The surplus lines insurer participation provision also states if a policyholder has a dwelling replacement cost of \$700,000 or more or if a single condominium unit has a combined dwelling and contents replacement cost of \$700,000 or more, the policyholder would no longer qualify for Citizens coverage should the premium offered by the surplus lines insurer is no greater than that offered by Citizens. This provision does not apply to policyholders with a dwelling replacement cost below \$700,000 or a single condominium unit with a combined dwelling and contents replacement cost below \$700,000. Such policyholders would maintain eligibility for coverage with Citizens.

<sup>&</sup>lt;sup>47</sup> The statement must be in English, expressing all monetary values in United States dollars, at an exchange rate then current and shown in the statement, in the case of statements originally made in the currencies of other countries, and including any additional information relative to the insurer as the OIR may request.

#### Underwriting and Confidential Claim Files

The bill revises an existing public records exemption  $^{48}$  under s. 626.916(1)(x)2., F.S., that allows authorized insurers, considering underwriting a risk held by Citizens, to access underwriting files and confidential claims files that would otherwise be exempt from public records requirements. The bill expands this exception to also include reinsurance intermediaries, eligible surplus lines insurers, or entities that have been created to seek authority to write property insurance in this state. The bill also revises activities that would allow such parties, including authorized insurers, to receive this information. In particular, relevant information from both the underwriting files and confidential claim files may be released to the parties seeking to underwrite or assist in underwriting a risk.

**Section 3** of the bill makes technical changes to s. 627.3517, F.S.

**Section 4** of the bill makes conforming changes to s. 627.3518(5) and reenacts s. 627.3518(6)(a) and (7)(a), F.S., to implement revisions made by **Section 2** of the bill above.

**Section 5** specifies an effective date of January 1, 2023 for the bill.

#### III. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

The Florida Constitution provides that no state tax or fee may be imposed, authorized, or raised by the Legislature except through legislation approved by two-thirds of the membership of each house of the Legislature.<sup>49</sup> For purposes of this requirement, a "fee" is any charge or payment required by law. This includes any fee or charge for services and fees or costs for licenses. To "raise" a fee or tax means to:<sup>50</sup>

- Increase or authorize an increase in the rate of a state tax or fee imposed on a percentage or per mill basis;
- Increase or authorize an increase in the amount of a state tax or fee imposed on a flat or fixed amount basis; or

<sup>&</sup>lt;sup>48</sup> Public records, unless expressly stated to be confidential and exempt, are subject to s. 119.07(1) and s. 24(a), Art. 1 of the State Constitution.

<sup>&</sup>lt;sup>49</sup> Fla. Const. art. VII, s. 19(a)-(b). The amendment appeared on the 2018 ballot as Amendment 5.

<sup>&</sup>lt;sup>50</sup> Fla. Const. art. VII, s. 19(d).

Decrease or eliminate a state tax or fee exemption or credit.

A bill that imposes, authorizes, or raises any state fee or tax may only contain the fee or tax provision(s) and may not contain any other subject.<sup>51</sup>

The constitutional provision does not authorize any state tax or fee to be imposed if it is otherwise prohibited by the constitution and does not apply to any tax or fee authorized or imposed by a county, municipality, school board, or special district.<sup>52</sup>

Pursuant to s. 627.351(6)(a)1., F.S., Citizens was created as "integral part of the state." To that end, a fee or charge for service, required by statute and assessed by Citizens, may qualify as a "fee" under Fla. Const. art. VII, s. 19(d)(1). CS/SB 186 contains a provision that requires a five dollar surcharge to be collected by Citizens upon the renewal of a primary residence policy. This new surcharge may qualify as a new fee under Fla. Const. art. VII, s. 19, and therefore would require a separate bill and a two-thirds affirmative vote for passage.

#### E. Other Constitutional Issues:

None.

# IV. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

The bill revises the surcharge limits that Citizens Property Insurance Corporation (Citizens) may charge its policyholders when a Citizens' account shortfall is projected, which may, depending on the necessity of assessing such surcharges, lead to additional insurance costs for Citizens' policyholders. However, the collection of additional funds through the policyholder surcharge may, in some circumstances, result in less funds being necessary to collect through regular assessments or emergency assessments.

The bill mandates a \$5 surcharge to be collected by Citizens upon the renewal of a primary residence policy which will result in an additional cost for such policyholders. Annually, the total amount transferred to Citizens from these homeowners will be \$5 times the total number of policyholders. For example, if Citizens were to have 500,000 such policies, the annual surcharge collected from homeowners would be \$2.5 million. Owners of non-primary residences and or residences with a replacement value as to the structure and contents of more than \$700,000 would not be assessed.

<sup>&</sup>lt;sup>51</sup> Fla. Const. art. VII, s. 19(e).

<sup>&</sup>lt;sup>52</sup> Fla. Const. art. VII s. 19(c).

The bill provides that Citizens' residential policyholders become ineligible for Citizens' personal lines residential coverage upon receiving an offer from an authorized insurer for comparable coverage that is not 20 percent greater than the renewal premium for comparable Citizens' coverage. This will result in ineligibility for some Citizens' policyholders, and up to 20 percent higher premiums for some such customers when their policy is taken out of Citizens. However, to the extent that this change serves to depopulate Citizens it will reduce the likelihood Citizens will need to impose policyholder surcharges and assessments upon a deficit in a Citizens account.

Provisions of the bill allowing surplus lines insurers to participate in Citizens' depopulation, take-out, and keep-out plans, when Citizens' policy count reaches 700,000 policies, will likely have some impact on the number of policies held by Citizens and may result in additional policies moving from Citizens into the private market. Allowing surplus lines insurers to participate in these plans may have an indeterminate negative impact on the number of such policies taken by authorized insurers due to increased competition. However, policyholders covered by surplus lines insurance would not have the protection afforded by FIGA when an authorized insurer becomes insolvent.

# C. Government Sector Impact:

The provisions of the bill relating to allowing surplus lines insurers to participate in Citizens' depopulation, take-out, and keep-out plans, under certain conditions, requires such insurers, if they take out policies from Citizens, to make specified deposits with the Bureau of Collateral Management and to make regular filings with the Office of Insurance Regulation. This will likely lead to an indeterminate amount of additional regulatory cost for those government entities.

The bill's revisions to Citizens' eligibility criteria should result in further depopulation of policies, which will reduce the amount of risk insured by Citizens and the possibility of assessments.

#### V. Technical Deficiencies:

Section 2 revises s. 627.351(6)(b)2.b. to require Citizens' to combine its PLA, CLA, and Coastal Accounts once certain financial obligations are satisfied. In order to effectuate this change, and maintain Citizens' current authorities, additional substantive and conforming changes to statute may be needed, including revising:

- Section 627.351(6)(b)2.a. which specifies that all revenues, assets, liabilities, losses, and expenses of the Citizens be divided into its PLA, CLA, and Coastal Accounts; and
- Section 627.351(6)(c) providing Citizens plan of operation which specifies the types of lines which may be written under the PLA, CLA, and Coastal Accounts.

#### VI. Related Issues:

A proposed provision in the bill limits the commissions Citizens may pay to producing agents of record to no more than the average of commissions paid in the preceding year by the 20 insurers writing the greatest market share of property insurance in Florida. If Citizens is unable to obtain

information regarding the commissions paid by such insurers, Citizens may be unable to calculate the statutorily required limit of producing agent commissions.

#### VII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 627.021 and 627.351.

This bill makes technical changes to section 627.3517 of the Florida Statutes.

This bill reenacts and makes conforming changes to section 627.3518 of the Florida Statutes.

#### VIII. Additional Information:

A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by Banking and Insurance on January 25, 2022:

The CS makes several substantive revisions to SB 186:

- Requires that Citizens Property Insurance Corporation (Citizens) merge their
  Personal Lines, Commercial Lines, and Coastal Accounts if financing obligations
  entered into by the Florida Windstorm Underwriting Association or Residential
  Property and Casualty Joint Underwriting Association are no longer outstanding.
- Provides that when Citizens Property Insurance Corporation assumes a policy from an unsound insurer, the premium charged by Citizens may not, until the 3rd renewal of said policy with Citizens, be less than:
  - o That previously charged by the unsound insurer at the time of transfer; and
  - That which Citizens would normally charge for said risk pursuant to 627.351(6)(n).
- Creates a \$5 surcharge upon renewed Citizens' primary residence policies and revises the definition of "primary residence" to limit it to only a dwelling with a replacement cost of less than \$700,000 or a single condominium unit that has a combined dwelling and contents replacement cost of less than \$700,000.
- Specifies that a risk is not eligible for coverage with Citizens unless the premium for renewal coverage from an authorized insurer is more than 20 percent greater than the renewal premium for comparable coverage from Citizens.
- Specifies that for a surplus lines insurer to participate in a takeout program as specified in the original bill, the policy count of Citizens must be more than 700,000 properties. Also specifies that, for risks that have a dwelling replacement cost of \$700,000 or more or a single condominium unit that has a combined dwelling and contents replacement cost of \$700,000, such risks are not eligible for coverage by Citizens offered comparable coverage from a qualified surplus lines insurer at a premium no greater than that of Citizens.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

# LEGISLATIVE ACTION Senate House Comm: RCS 01/26/2022

The Committee on Banking and Insurance (Brandes) recommended the following:

#### Senate Amendment (with title amendment)

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Delete lines 153 - 1184

4 and insert:

shall may use a single account for all revenues, assets, liabilities, losses, and expenses of the corporation. Consistent with this subparagraph and prudent investment policies that minimize the cost of carrying debt, the board shall exercise its best efforts to retire existing debt or obtain the approval of necessary parties to amend the terms of existing debt, so as to

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structure the most efficient plan for consolidating the three separate accounts into a single account.

- c. Creditors of the Residential Property and Casualty Joint Underwriting Association and the accounts specified in sub-subsubparagraphs a.(I) and (II) may have a claim against, and recourse to, those accounts and no claim against, or recourse to, the account referred to in sub-sub-subparagraph a. (III). Creditors of the Florida Windstorm Underwriting Association have a claim against, and recourse to, the account referred to in sub-sub-subparagraph a.(III) and no claim against, or recourse to, the accounts referred to in sub-sub-subparagraphs a.(I) and (II).
- d. Revenues, assets, liabilities, losses, and expenses not attributable to particular accounts shall be prorated among the accounts.
- e. The Legislature finds that the revenues of the corporation are revenues that are necessary to meet the requirements set forth in documents authorizing the issuance of bonds under this subsection.
- f. The income of the corporation may not inure to the benefit of any private person.
  - 3. With respect to a deficit in an account:
- a. After accounting for the Citizens policyholder surcharge imposed under sub-subparagraph i., if the remaining projected deficit incurred in the coastal account in a particular calendar year:
- (I) Is not greater than 2 percent of the aggregate statewide direct written premium for the subject lines of business for the prior calendar year, the entire deficit shall

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be recovered through regular assessments of assessable insurers under paragraph (g) and assessable insureds.

(II) Exceeds 2 percent of the aggregate statewide direct written premium for the subject lines of business for the prior calendar year, the corporation shall levy regular assessments on assessable insurers under paragraph (q) and on assessable insureds in an amount equal to the greater of 2 percent of the projected deficit or 2 percent of the aggregate statewide direct written premium for the subject lines of business for the prior calendar year. Any remaining projected deficit shall be recovered through emergency assessments under sub-subparagraph d.

b. Each assessable insurer's share of the amount being assessed under sub-subparagraph a. must be in the proportion that the assessable insurer's direct written premium for the subject lines of business for the year preceding the assessment bears to the aggregate statewide direct written premium for the subject lines of business for that year. The assessment percentage applicable to each assessable insured is the ratio of the amount being assessed under sub-subparagraph a. to the aggregate statewide direct written premium for the subject lines of business for the prior year. Assessments levied by the corporation on assessable insurers under sub-subparagraph a. must be paid as required by the corporation's plan of operation and paragraph (q). Assessments levied by the corporation on assessable insureds under sub-subparagraph a. shall be collected by the surplus lines agent at the time the surplus lines agent collects the surplus lines tax required by s. 626.932, and paid to the Florida Surplus Lines Service Office at the time the

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surplus lines agent pays the surplus lines tax to that office. Upon receipt of regular assessments from surplus lines agents, the Florida Surplus Lines Service Office shall transfer the assessments directly to the corporation as determined by the corporation.

- c. After accounting for the Citizens policyholder surcharge imposed under sub-subparagraph i., the remaining projected deficits in the personal lines account and in the commercial lines account in a particular calendar year shall be recovered through emergency assessments under sub-subparagraph d.
- d. Upon a determination by the board of governors that a projected deficit in an account exceeds the amount that is expected to be recovered through regular assessments under subsubparagraph a., plus the amount that is expected to be recovered through surcharges under sub-subparagraph i., the board, after verification by the office, shall levy emergency assessments for as many years as necessary to cover the deficits, to be collected by assessable insurers and the corporation and collected from assessable insureds upon issuance or renewal of policies for subject lines of business, excluding National Flood Insurance policies. The amount collected in a particular year must be a uniform percentage of that year's direct written premium for subject lines of business and all accounts of the corporation, excluding National Flood Insurance Program policy premiums, as annually determined by the board and verified by the office. The office shall verify the arithmetic calculations involved in the board's determination within 30 days after receipt of the information on which the determination was based. The office shall notify assessable insurers and the

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Florida Surplus Lines Service Office of the date on which assessable insurers shall begin to collect and assessable insureds shall begin to pay such assessment. The date must be at least 90 days after the date the corporation levies emergency assessments pursuant to this sub-subparagraph. Notwithstanding any other provision of law, the corporation and each assessable insurer that writes subject lines of business shall collect emergency assessments from its policyholders without such obligation being affected by any credit, limitation, exemption, or deferment. Emergency assessments levied by the corporation on assessable insureds shall be collected by the surplus lines agent at the time the surplus lines agent collects the surplus lines tax required by s. 626.932 and paid to the Florida Surplus Lines Service Office at the time the surplus lines agent pays the surplus lines tax to that office. The emergency assessments collected shall be transferred directly to the corporation on a periodic basis as determined by the corporation and held by the corporation solely in the applicable account. The aggregate amount of emergency assessments levied for an account in any calendar year may be less than but may not exceed the greater of 10 percent of the amount needed to cover the deficit, plus interest, fees, commissions, required reserves, and other costs associated with financing the original deficit, or 10 percent of the aggregate statewide direct written premium for subject lines of business and all accounts of the corporation for the prior year, plus interest, fees, commissions, required reserves, and other costs associated with financing the deficit.

projected recoveries from the Florida Hurricane Catastrophe

e. The corporation may pledge the proceeds of assessments,

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Fund, other insurance and reinsurance recoverables, policyholder surcharges and other surcharges, and other funds available to the corporation as the source of revenue for and to secure bonds issued under paragraph (q), bonds or other indebtedness issued under subparagraph (c)3., or lines of credit or other financing mechanisms issued or created under this subsection, or to retire any other debt incurred as a result of deficits or events giving rise to deficits, or in any other way that the board determines will efficiently recover such deficits. The purpose of the lines of credit or other financing mechanisms is to provide additional resources to assist the corporation in covering claims and expenses attributable to a catastrophe. As used in this subsection, the term "assessments" includes regular assessments under sub-subparagraph a. or subparagraph (q)1. and emergency assessments under sub-subparagraph d. Emergency assessments collected under sub-subparagraph d. are not part of an insurer's rates, are not premium, and are not subject to premium tax, fees, or commissions; however, failure to pay the emergency assessment shall be treated as failure to pay premium. The emergency assessments shall continue as long as any bonds issued or other indebtedness incurred with respect to a deficit for which the assessment was imposed remain outstanding, unless adequate provision has been made for the payment of such bonds or other indebtedness pursuant to the documents governing such bonds or indebtedness.

f. As used in this subsection for purposes of any deficit incurred on or after January 25, 2007, the term "subject lines of business" means insurance written by assessable insurers or procured by assessable insureds for all property and casualty

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lines of business in this state, but not including workers' compensation or medical malpractice. As used in this subsubparagraph, the term "property and casualty lines of business" includes all lines of business identified on Form 2, Exhibit of Premiums and Losses, in the annual statement required of authorized insurers under s. 624.424 and any rule adopted under this section, except for those lines identified as accident and health insurance and except for policies written under the National Flood Insurance Program or the Federal Crop Insurance Program. For purposes of this sub-subparagraph, the term "workers' compensation" includes both workers' compensation insurance and excess workers' compensation insurance.

- q. The Florida Surplus Lines Service Office shall determine annually the aggregate statewide written premium in subject lines of business procured by assessable insureds and report that information to the corporation in a form and at a time the corporation specifies to ensure that the corporation can meet the requirements of this subsection and the corporation's financing obligations.
- h. The Florida Surplus Lines Service Office shall verify the proper application by surplus lines agents of assessment percentages for regular assessments and emergency assessments levied under this subparagraph on assessable insureds and assist the corporation in ensuring the accurate, timely collection and payment of assessments by surplus lines agents as required by the corporation.
- i. Upon determination by the board of governors that an account has a projected deficit, the board shall levy a Citizens policyholder surcharge against all policyholders of the



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- (I) The surcharge must shall be levied as a uniform percentage of the premium for the policy of up to 15 percent of such premium, and must which funds shall be used to offset the deficit, as follows:
- (A) If the total number of policyholders of the corporation is less than 1 million, a surcharge of 15 percent of the premium.
- (B) If the total number of policyholders of the corporation is at least 1 million but less than 1.5 million, a surcharge of 20 percent of the premium.
- (C) If the total number of policyholders of the corporation is at least 1.5 million, a surcharge of 25 percent of the premium.
- (II) The surcharge is payable upon cancellation or termination of the policy, upon renewal of the policy, or upon issuance of a new policy by the corporation within the first 12 months after the date of the levy or the period of time necessary to fully collect the surcharge amount.
- (III) The corporation may not levy any regular assessments under paragraph (q) pursuant to sub-subparagraph a. or subsubparagraph b. with respect to a particular year's deficit until the corporation has first levied the full amount of the surcharge authorized by this sub-subparagraph.
- (IV) The surcharge is not considered premium and is not subject to commissions, fees, or premium taxes. However, failure to pay the surcharge shall be treated as failure to pay premium.
- j. The corporation shall annually collect a surcharge of \$5 upon renewal on all policies listed as a primary residence with



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k. If the amount of any assessments or surcharges collected from corporation policyholders, assessable insurers or their policyholders, or assessable insureds exceeds the amount of the deficits, such excess amounts shall be remitted to and retained by the corporation in a reserve to be used by the corporation, as determined by the board of governors and approved by the office, to pay claims or reduce any past, present, or future plan-year deficits or to reduce outstanding debt.

- (c) The corporation's plan of operation:
- 1. Must provide for adoption of residential property and casualty insurance policy forms and commercial residential and nonresidential property insurance forms, which must be approved by the office before use. The corporation shall adopt the following policy forms:
- a. Standard personal lines policy forms that are comprehensive multiperil policies providing full coverage of a residential property equivalent to the coverage provided in the private insurance market under an HO-3, HO-4, or HO-6 policy.
- b. Basic personal lines policy forms that are policies similar to an HO-8 policy or a dwelling fire policy that provide coverage meeting the requirements of the secondary mortgage market, but which is more limited than the coverage under a standard policy.
- c. Commercial lines residential and nonresidential policy forms that are generally similar to the basic perils of full coverage obtainable for commercial residential structures and commercial nonresidential structures in the admitted voluntary market.

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- d. Personal lines and commercial lines residential property insurance forms that cover the peril of wind only. The forms are applicable only to residential properties located in areas eligible for coverage under the coastal account referred to in sub-subparagraph (b) 2.a.
- e. Commercial lines nonresidential property insurance forms that cover the peril of wind only. The forms are applicable only to nonresidential properties located in areas eligible for coverage under the coastal account referred to in subsubparagraph (b) 2.a.
- f. The corporation may adopt variations of the policy forms listed in sub-subparagraphs a.-e. which contain more restrictive coverage.
- g. Effective January 1, 2013, the corporation shall offer a basic personal lines policy similar to an HO-8 policy with dwelling repair based on common construction materials and methods.
- 2. Must provide that the corporation adopt a program in which the corporation and authorized insurers enter into quota share primary insurance agreements for hurricane coverage, as defined in s. 627.4025(2)(a), for eligible risks, and adopt property insurance forms for eligible risks which cover the peril of wind only.
  - a. As used in this subsection, the term:
- (II) "Primary residence" means a risk that has a dwelling replacement cost of less than \$700,000 or a single condominium unit that has a combined dwelling and contents replacement cost of less than \$700,000 and the insured has represented such dwelling as its permanent home on the insurance application or

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otherwise to the corporation. A policyholder and the policyholder's spouse may not collectively have more than one primary residence insured with the corporation.

(III) (I) "Quota share primary insurance" means an arrangement in which the primary hurricane coverage of an eligible risk is provided in specified percentages by the corporation and an authorized insurer. The corporation and authorized insurer are each solely responsible for a specified percentage of hurricane coverage of an eligible risk as set forth in a quota share primary insurance agreement between the corporation and an authorized insurer and the insurance contract. The responsibility of the corporation or authorized insurer to pay its specified percentage of hurricane losses of an eligible risk, as set forth in the agreement, may not be altered by the inability of the other party to pay its specified percentage of losses. Eligible risks that are provided hurricane coverage through a quota share primary insurance arrangement must be provided policy forms that set forth the obligations of the corporation and authorized insurer under the arrangement, clearly specify the percentages of quota share primary insurance provided by the corporation and authorized insurer, and conspicuously and clearly state that the authorized insurer and the corporation may not be held responsible beyond their specified percentage of coverage of hurricane losses.

(I) (II) "Eligible risks" means personal lines residential and commercial lines residential risks that meet the underwriting criteria of the corporation and are located in areas that were eliqible for coverage by the Florida Windstorm Underwriting Association on January 1, 2002.

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- b. The corporation may enter into quota share primary insurance agreements with authorized insurers at corporation coverage levels of 90 percent and 50 percent.
- c. If the corporation determines that additional coverage levels are necessary to maximize participation in quota share primary insurance agreements by authorized insurers, the corporation may establish additional coverage levels. However, the corporation's quota share primary insurance coverage level may not exceed 90 percent.
- d. Any quota share primary insurance agreement entered into between an authorized insurer and the corporation must provide for a uniform specified percentage of coverage of hurricane losses, by county or territory as set forth by the corporation board, for all eligible risks of the authorized insurer covered under the agreement.
- e. Any quota share primary insurance agreement entered into between an authorized insurer and the corporation is subject to review and approval by the office. However, such agreement shall be authorized only as to insurance contracts entered into between an authorized insurer and an insured who is already insured by the corporation for wind coverage.
- f. For all eliqible risks covered under quota share primary insurance agreements, the exposure and coverage levels for both the corporation and authorized insurers shall be reported by the corporation to the Florida Hurricane Catastrophe Fund. For all policies of eligible risks covered under such agreements, the corporation and the authorized insurer must maintain complete and accurate records for the purpose of exposure and loss reimbursement audits as required by fund rules. The corporation

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and the authorized insurer shall each maintain duplicate copies of policy declaration pages and supporting claims documents.

- g. The corporation board shall establish in its plan of operation standards for quota share agreements which ensure that there is no discriminatory application among insurers as to the terms of the agreements, pricing of the agreements, incentive provisions if any, and consideration paid for servicing policies or adjusting claims.
- h. The quota share primary insurance agreement between the corporation and an authorized insurer must set forth the specific terms under which coverage is provided, including, but not limited to, the sale and servicing of policies issued under the agreement by the insurance agent of the authorized insurer producing the business, the reporting of information concerning eligible risks, the payment of premium to the corporation, and arrangements for the adjustment and payment of hurricane claims incurred on eligible risks by the claims adjuster and personnel of the authorized insurer. Entering into a quota sharing insurance agreement between the corporation and an authorized insurer is voluntary and at the discretion of the authorized insurer.
- 3. May provide that the corporation may employ or otherwise contract with individuals or other entities to provide administrative or professional services that may be appropriate to effectuate the plan. The corporation may borrow funds by issuing bonds or by incurring other indebtedness, and shall have other powers reasonably necessary to effectuate the requirements of this subsection, including, without limitation, the power to issue bonds and incur other indebtedness in order to refinance

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outstanding bonds or other indebtedness. The corporation may seek judicial validation of its bonds or other indebtedness under chapter 75. The corporation may issue bonds or incur other indebtedness, or have bonds issued on its behalf by a unit of local government pursuant to subparagraph (q)2. in the absence of a hurricane or other weather-related event, upon a determination by the corporation, subject to approval by the office, that such action would enable it to efficiently meet the financial obligations of the corporation and that such financings are reasonably necessary to effectuate the requirements of this subsection. The corporation may take all actions needed to facilitate tax-free status for such bonds or indebtedness, including formation of trusts or other affiliated entities. The corporation may pledge assessments, projected recoveries from the Florida Hurricane Catastrophe Fund, other reinsurance recoverables, policyholder surcharges and other surcharges, and other funds available to the corporation as security for bonds or other indebtedness. In recognition of s. 10, Art. I of the State Constitution, prohibiting the impairment of obligations of contracts, it is the intent of the Legislature that no action be taken whose purpose is to impair any bond indenture or financing agreement or any revenue source committed by contract to such bond or other indebtedness.

4. Must require that the corporation operate subject to the supervision and approval of a board of governors consisting of nine individuals who are residents of this state and who are from different geographical areas of this the state, one of whom is appointed by the Governor and serves solely to advocate on behalf of the consumer. The appointment of a consumer

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representative by the Governor is deemed to be within the scope of the exemption provided in s. 112.313(7)(b) and is in addition to the appointments authorized under sub-subparagraph a.

- a. The Governor, the Chief Financial Officer, the President of the Senate, and the Speaker of the House of Representatives shall each appoint two members of the board. At least one of the two members appointed by each appointing officer must have demonstrated expertise in insurance and be deemed to be within the scope of the exemption provided in s. 112.313(7)(b). The Chief Financial Officer shall designate one of the appointees as chair. All board members serve at the pleasure of the appointing officer. All members of the board are subject to removal at will by the officers who appointed them. All board members, including the chair, must be appointed to serve for 3-year terms beginning annually on a date designated by the plan. However, for the first term beginning on or after July 1, 2009, each appointing officer shall appoint one member of the board for a 2-year term and one member for a 3-year term. A board vacancy shall be filled for the unexpired term by the appointing officer. The Chief Financial Officer shall appoint a technical advisory group to provide information and advice to the board in connection with the board's duties under this subsection. The executive director and senior managers of the corporation shall be engaged by the board and serve at the pleasure of the board. Any executive director appointed on or after July 1, 2006, is subject to confirmation by the Senate. The executive director is responsible for employing other staff as the corporation may require, subject to review and concurrence by the board.
  - b. The board shall create a Market Accountability Advisory

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Committee to assist the corporation in developing awareness of its rates and its customer and agent service levels in relationship to the voluntary market insurers writing similar coverage.

- (I) The members of the advisory committee consist of the following 11 persons, one of whom must be elected chair by the members of the committee: four representatives, one appointed by the Florida Association of Insurance Agents, one by the Florida Association of Insurance and Financial Advisors, one by the Professional Insurance Agents of Florida, and one by the Latin American Association of Insurance Agencies; three representatives appointed by the insurers with the three highest voluntary market share of residential property insurance business in this the state; one representative from the Office of Insurance Regulation; one consumer appointed by the board who is insured by the corporation at the time of appointment to the committee; one representative appointed by the Florida Association of Realtors; and one representative appointed by the Florida Bankers Association. All members shall be appointed to 3-year terms and may serve for consecutive terms.
- (II) The committee shall report to the corporation at each board meeting on insurance market issues that which may include rates and rate competition with the voluntary market; service, including policy issuance, claims processing, and general responsiveness to policyholders, applicants, and agents; and matters relating to depopulation.
- 5. Must provide a procedure for determining the eligibility of a risk for coverage, as follows:
  - a. Subject to s. 627.3517, with respect to personal lines

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residential risks, if the risk is offered coverage from an authorized insurer at the insurer's approved rate under a standard policy including wind coverage or, if consistent with the insurer's underwriting rules as filed with the office, a basic policy including wind coverage, for a new application to the corporation for coverage, the risk is not eligible for any policy issued by the corporation unless the premium for coverage from the authorized insurer is more than 20 percent greater than the premium for comparable coverage from the corporation. Whenever an offer of coverage for a personal lines residential risk is received for a policyholder of the corporation at renewal from an authorized insurer, if the offer is equal to or less than the corporation's renewal premium for comparable coverage, the risk is not eligible for coverage with the corporation unless the premium for coverage from the authorized insurer is more than 20 percent greater than the renewal premium for comparable coverage from the corporation. If the risk is not able to obtain such offer, the risk is eligible for a standard policy including wind coverage or a basic policy including wind coverage issued by the corporation; however, if the risk could not be insured under a standard policy including wind coverage regardless of market conditions, the risk is eliqible for a basic policy including wind coverage unless rejected under subparagraph 8. However, a policyholder removed from the corporation through an assumption agreement remains eligible for coverage from the corporation until the end of the assumption period. The corporation shall determine the type of policy to be provided on the basis of objective standards specified in the underwriting manual and based on generally accepted underwriting



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- (I) If the risk accepts an offer of coverage through the market assistance plan or through a mechanism established by the corporation other than a plan established by s. 627.3518, before a policy is issued to the risk by the corporation or during the first 30 days of coverage by the corporation, and the producing agent who submitted the application to the plan or to the corporation is not currently appointed by the insurer, the insurer shall:
- (A) Pay to the producing agent of record of the policy for the first year, an amount that is the greater of the insurer's usual and customary commission for the type of policy written or a fee equal to the usual and customary commission of the corporation; or
- (B) Offer to allow the producing agent of record of the policy to continue servicing the policy for at least 1 year and offer to pay the agent the greater of the insurer's or the corporation's usual and customary commission for the type of policy written.

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If the producing agent is unwilling or unable to accept appointment, the new insurer shall pay the agent in accordance with sub-sub-sub-subparagraph (A).

- (II) If the corporation enters into a contractual agreement for a take-out plan, the producing agent of record of the corporation policy is entitled to retain any unearned commission on the policy, and the insurer shall:
- (A) Pay to the producing agent of record, for the first year, an amount that is the greater of the insurer's usual and

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customary commission for the type of policy written or a fee equal to the usual and customary commission of the corporation;

(B) Offer to allow the producing agent of record to continue servicing the policy for at least 1 year and offer to pay the agent the greater of the insurer's or the corporation's usual and customary commission for the type of policy written.

If the producing agent is unwilling or unable to accept appointment, the new insurer shall pay the agent in accordance with sub-sub-sub-subparagraph (A).

b. With respect to commercial lines residential risks, for a new application to the corporation for coverage, if the risk is offered coverage under a policy including wind coverage from an authorized insurer at its approved rate, the risk is not eligible for a policy issued by the corporation unless the premium for coverage from the authorized insurer is more than 15 percent greater than the premium for comparable coverage from the corporation. Whenever an offer of coverage for a commercial lines residential risk is received for a policyholder of the corporation at renewal from an authorized insurer, if the offer is equal to or less than the corporation's renewal premium for comparable coverage, the risk is not eligible for coverage with the corporation. If the risk is not able to obtain any such offer, the risk is eligible for a policy including wind coverage issued by the corporation. However, a policyholder removed from the corporation through an assumption agreement remains eligible for coverage from the corporation until the end of the assumption period.

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- (I) If the risk accepts an offer of coverage through the market assistance plan or through a mechanism established by the corporation other than a plan established by s. 627.3518, before a policy is issued to the risk by the corporation or during the first 30 days of coverage by the corporation, and the producing agent who submitted the application to the plan or the corporation is not currently appointed by the insurer, the insurer shall:
- (A) Pay to the producing agent of record of the policy, for the first year, an amount that is the greater of the insurer's usual and customary commission for the type of policy written or a fee equal to the usual and customary commission of the corporation; or
- (B) Offer to allow the producing agent of record of the policy to continue servicing the policy for at least 1 year and offer to pay the agent the greater of the insurer's or the corporation's usual and customary commission for the type of policy written.

If the producing agent is unwilling or unable to accept appointment, the new insurer shall pay the agent in accordance with sub-sub-sub-subparagraph (A).

- (II) If the corporation enters into a contractual agreement for a take-out plan, the producing agent of record of the corporation policy is entitled to retain any unearned commission on the policy, and the insurer shall:
- (A) Pay to the producing agent of record, for the first year, an amount that is the greater of the insurer's usual and customary commission for the type of policy written or a fee

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equal to the usual and customary commission of the corporation; or

(B) Offer to allow the producing agent of record to continue servicing the policy for at least 1 year and offer to pay the agent the greater of the insurer's or the corporation's usual and customary commission for the type of policy written.

If the producing agent is unwilling or unable to accept appointment, the new insurer shall pay the agent in accordance with sub-sub-sub-subparagraph (A).

c. For purposes of determining comparable coverage under sub-subparagraphs a. and b., the comparison must be based on those forms and coverages that are reasonably comparable. The corporation may rely on a determination of comparable coverage and premium made by the producing agent who submits the application to the corporation, made in the agent's capacity as the corporation's agent. A comparison may be made solely of the premium with respect to the main building or structure only on the following basis: the same coverage A or other building limits; the same percentage hurricane deductible that applies on an annual basis or that applies to each hurricane for commercial residential property; the same percentage of ordinance and law coverage, if the same limit is offered by both the corporation and the authorized insurer; the same mitigation credits, to the extent the same types of credits are offered both by the corporation and the authorized insurer; the same method for loss payment, such as replacement cost or actual cash value, if the same method is offered both by the corporation and the authorized insurer in accordance with underwriting rules; and

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any other form or coverage that is reasonably comparable as determined by the board. If an application is submitted to the corporation for wind-only coverage in the coastal account, the premium for the corporation's wind-only policy plus the premium for the ex-wind policy that is offered by an authorized insurer to the applicant must be compared to the premium for multiperil coverage offered by an authorized insurer, subject to the standards for comparison specified in this subparagraph. If the corporation or the applicant requests from the authorized insurer a breakdown of the premium of the offer by types of coverage so that a comparison may be made by the corporation or its agent and the authorized insurer refuses or is unable to provide such information, the corporation may treat the offer as not being an offer of coverage from an authorized insurer at the insurer's approved rate.

- 6. Must include rules for classifications of risks and rates.
- 7. Must provide that if premium and investment income for an account attributable to a particular calendar year are in excess of projected losses and expenses for the account attributable to that year, such excess shall be held in surplus in the account. Such surplus must be available to defray deficits in that account as to future years and used for that purpose before assessing assessable insurers and assessable insureds as to any calendar year.
- 8. Must provide objective criteria and procedures to be uniformly applied to all applicants in determining whether an individual risk is so hazardous as to be uninsurable. In making this determination and in establishing the criteria and

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procedures, the following must be considered:

- a. Whether the likelihood of a loss for the individual risk is substantially higher than for other risks of the same class; and
- b. Whether the uncertainty associated with the individual risk is such that an appropriate premium cannot be determined.

The acceptance or rejection of a risk by the corporation must shall be construed as the private placement of insurance, and the provisions of chapter 120 does do not apply.

- 9. Must provide that the corporation make its best efforts to procure catastrophe reinsurance at reasonable rates, to cover its projected 100-year probable maximum loss as determined by the board of governors. If catastrophe reinsurance is not available at reasonable rates, the corporation need not purchase it, but the corporation shall include the costs of reinsurance to cover its projected 100-year probable maximum loss in its rate calculations even if it does not purchase catastrophe reinsurance.
- 10. The policies issued by the corporation must provide that if the corporation or the market assistance plan obtains an offer from an authorized insurer to cover the risk at its approved rates, the risk is no longer eligible for renewal through the corporation, except as otherwise provided in this subsection.
- 11. Corporation policies and applications must include a notice that the corporation policy could, under this section, be replaced with a policy issued by an authorized insurer which does not provide coverage identical to the coverage provided by

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the corporation. The notice must also specify that acceptance of corporation coverage creates a conclusive presumption that the applicant or policyholder is aware of this potential.

12. May establish, subject to approval by the office, different eligibility requirements and operational procedures for any line or type of coverage for any specified county or area if the board determines that such changes are justified due to the voluntary market being sufficiently stable and competitive in such area or for such line or type of coverage and that consumers who, in good faith, are unable to obtain insurance through the voluntary market through ordinary methods continue to have access to coverage from the corporation. If coverage is sought in connection with a real property transfer, the requirements and procedures may not provide an effective date of coverage later than the date of the closing of the transfer as established by the transferor, the transferee, and, if applicable, the lender.

13. Must provide that, with respect to the coastal account, any assessable insurer with a surplus as to policyholders of \$25 million or less writing 25 percent or more of its total countrywide property insurance premiums in this state may petition the office, within the first 90 days of each calendar year, to qualify as a limited apportionment company. A regular assessment levied by the corporation on a limited apportionment company for a deficit incurred by the corporation for the coastal account may be paid to the corporation on a monthly basis as the assessments are collected by the limited apportionment company from its insureds, but a limited apportionment company must begin collecting the regular

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assessments not later than 90 days after the regular assessments are levied by the corporation, and the regular assessments must be paid in full within 15 months after being levied by the corporation. A limited apportionment company shall collect from its policyholders any emergency assessment imposed under subsubparagraph (b)3.d. The plan must provide that, if the office determines that any regular assessment will result in an impairment of the surplus of a limited apportionment company, the office may direct that all or part of such assessment be deferred as provided in subparagraph (q)4. However, an emergency assessment to be collected from policyholders under subsubparagraph (b) 3.d. may not be limited or deferred.

- 14. Must provide that the corporation appoint as its licensed agents only those agents who throughout such appointments also hold an appointment as defined in s. 626.015 by an insurer who is authorized to write and is actually writing or renewing personal lines residential property coverage, commercial residential property coverage, or commercial nonresidential property coverage within this the state.
- 15. Must provide a premium payment plan option to its policyholders which, at a minimum, allows for quarterly and semiannual payment of premiums. A monthly payment plan may, but is not required to, be offered.
- 16. Must limit coverage on mobile homes or manufactured homes built before 1994 to actual cash value of the dwelling rather than replacement costs of the dwelling.
- 17. Must provide coverage for manufactured or mobile home dwellings. Such coverage must also include the following attached structures:

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- a. Screened enclosures that are aluminum framed or screened enclosures that are not covered by the same or substantially the same materials as those of the primary dwelling;
- b. Carports that are aluminum or carports that are not covered by the same or substantially the same materials as those of the primary dwelling; and
- c. Patios that have a roof covering that is constructed of materials that are not the same or substantially the same materials as those of the primary dwelling.

The corporation shall make available a policy for mobile homes or manufactured homes for a minimum insured value of at least \$3,000.

- 18. May provide such limits of coverage as the board determines, consistent with the requirements of this subsection.
- 19. May require commercial property to meet specified hurricane mitigation construction features as a condition of eligibility for coverage.
- 20. Must provide that new or renewal policies issued by the corporation on or after January 1, 2012, which cover sinkhole loss do not include coverage for any loss to appurtenant structures, driveways, sidewalks, decks, or patios that are directly or indirectly caused by sinkhole activity. The corporation shall exclude such coverage using a notice of coverage change, which may be included with the policy renewal, and not by issuance of a notice of nonrenewal of the excluded coverage upon renewal of the current policy.
- 21. As of January 1, 2012, must require that the agent obtain from an applicant for coverage from the corporation an



acknowledgment signed by the applicant, which includes, at a minimum, the following statement:

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## ACKNOWLEDGMENT OF POTENTIAL SURCHARGE AND ASSESSMENT LIABILITY:

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- 1. AS A POLICYHOLDER OF CITIZENS PROPERTY INSURANCE CORPORATION, I UNDERSTAND THAT IF THE CORPORATION SUSTAINS A DEFICIT AS A RESULT OF HURRICANE LOSSES OR FOR ANY OTHER REASON, MY POLICY COULD BE SUBJECT TO SURCHARGES, WHICH WILL BE DUE AND PAYABLE UPON RENEWAL, CANCELLATION, OR TERMINATION OF THE POLICY, AND THAT THE SURCHARGES COULD BE AS HIGH AS 45 PERCENT OF MY PREMIUM, OR A DIFFERENT AMOUNT AS IMPOSED BY THE FLORIDA LEGISLATURE.
- 2. I UNDERSTAND THAT I CAN AVOID THE CITIZENS POLICYHOLDER SURCHARGE, WHICH COULD BE AS HIGH AS 45 PERCENT OF MY PREMIUM, BY OBTAINING COVERAGE FROM A PRIVATE MARKET INSURER AND THAT TO BE ELIGIBLE FOR COVERAGE BY CITIZENS, I MUST FIRST TRY TO OBTAIN PRIVATE MARKET COVERAGE BEFORE APPLYING FOR OR RENEWING COVERAGE WITH CITIZENS. I UNDERSTAND THAT PRIVATE MARKET INSURANCE RATES ARE REGULATED AND APPROVED BY THE STATE.
- 3. I UNDERSTAND THAT I MAY BE SUBJECT TO EMERGENCY ASSESSMENTS TO THE SAME EXTENT AS POLICYHOLDERS OF OTHER INSURANCE COMPANIES, OR A DIFFERENT AMOUNT AS IMPOSED BY THE FLORIDA LEGISLATURE.
- 4. I ALSO UNDERSTAND THAT CITIZENS PROPERTY INSURANCE CORPORATION IS NOT SUPPORTED BY THE FULL FAITH AND CREDIT OF THE STATE OF FLORIDA.

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- a. The corporation shall maintain, in electronic format or otherwise, a copy of the applicant's signed acknowledgment and provide a copy of the statement to the policyholder as part of the first renewal after the effective date of this subparagraph.
- b. The signed acknowledgment form creates a conclusive presumption that the policyholder understood and accepted his or her potential surcharge and assessment liability as a policyholder of the corporation.
- 22. The corporation shall pay a producing agent of record a reasonable commission not to exceed the average of commissions paid in the preceding year by the 20 admitted insurers writing the greatest market share of property insurance in this state.
- (n) 1. Rates for coverage provided by the corporation must be actuarially sound and subject to s. 627.062, except as otherwise provided in this paragraph. The corporation shall file its recommended rates with the office at least annually. The corporation shall provide any additional information regarding the rates which the office requires. The office shall consider the recommendations of the board and issue a final order establishing the rates for the corporation within 45 days after the recommended rates are filed. The corporation may not pursue an administrative challenge or judicial review of the final order of the office.
- 2. In addition to the rates otherwise determined pursuant to this paragraph, the corporation shall impose and collect an amount equal to the premium tax provided in s. 624.509 to augment the financial resources of the corporation.
- 3. If After the public hurricane loss-projection model under s. 627.06281 is has been found to be accurate and reliable

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by the Florida Commission on Hurricane Loss Projection Methodology, it must the model shall be considered when establishing the windstorm portion of the corporation's rates. The corporation may use the public model results in combination with the results of private models to calculate rates for the windstorm portion of the corporation's rates. This subparagraph does not require or allow the corporation to adopt rates lower than the rates otherwise required or allowed by this paragraph.

- 4. The corporation must make a recommended actuarially sound rate filing for each personal and commercial line of business it writes.
- 5. Notwithstanding the board's recommended rates and the office's final order regarding the corporation's filed rates under subparagraph 1., the corporation shall annually implement a rate increase that which, except for sinkhole coverage, does not exceed the following for any single policy issued by the corporation, excluding coverage changes and surcharges:
  - a. Eleven percent for 2022.
  - b. Twelve percent for 2023.
  - c. Thirteen percent for 2024.
  - d. Fourteen percent for 2025.
  - e. Fifteen percent for 2026 and all subsequent years.
- 6. The corporation may also implement an increase to reflect the effect on the corporation of the cash buildup factor pursuant to s. 215.555(5)(b).
- 7. The corporation's implementation of rates as prescribed in subparagraph 5. must shall cease for any line of business written by the corporation upon the corporation's implementation of actuarially sound rates. Thereafter, the corporation shall

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annually make a recommended actuarially sound rate filing for each commercial and personal line of business the corporation writes.

(q)1. The corporation shall certify to the office its needs for annual assessments as to a particular calendar year, and for any interim assessments that it deems to be necessary to sustain operations as to a particular year pending the receipt of annual assessments. Upon verification, the office shall approve such certification, and the corporation shall levy such annual or interim assessments. Such assessments shall be prorated as provided in paragraph (b). The corporation shall take all reasonable and prudent steps necessary to collect the amount of assessments due from each assessable insurer, including, if prudent, filing suit to collect the assessments, and the office may provide such assistance to the corporation it deems appropriate. If the corporation is unable to collect an assessment from any assessable insurer, the uncollected assessments shall be levied as an additional assessment against the assessable insurers and any assessable insurer required to pay an additional assessment as a result of such failure to pay shall have a cause of action against such nonpaying assessable insurer. Assessments shall be included as an appropriate factor in the making of rates. The failure of a surplus lines agent to collect and remit any regular or emergency assessment levied by the corporation is considered to be a violation of s. 626.936 and subjects the surplus lines agent to the penalties provided in that section.

2. The governing body of any unit of local government, any residents of which are insured by the corporation, may issue

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bonds as defined in s. 125.013 or s. 166.101 from time to time to fund an assistance program, in conjunction with the corporation, for the purpose of defraying deficits of the corporation. In order to avoid needless and indiscriminate proliferation, duplication, and fragmentation of such assistance programs, any unit of local government, any residents of which are insured by the corporation, may provide for the payment of losses, regardless of whether or not the losses occurred within or outside of the territorial jurisdiction of the local government. Revenue bonds under this subparagraph may not be issued until validated pursuant to chapter 75, unless a state of emergency is declared by executive order or proclamation of the Governor pursuant to s. 252.36 making such findings as are necessary to determine that it is in the best interests of, and necessary for, the protection of the public health, safety, and general welfare of residents of this state and declaring it an essential public purpose to permit certain municipalities or counties to issue such bonds as will permit relief to claimants and policyholders of the corporation. Any such unit of local government may enter into such contracts with the corporation and with any other entity created pursuant to this subsection as are necessary to carry out this paragraph. Any bonds issued under this subparagraph shall be payable from and secured by moneys received by the corporation from emergency assessments under sub-subparagraph (b) 3.d., and assigned and pledged to or on behalf of the unit of local government for the benefit of the holders of such bonds. The funds, credit, property, and taxing power of the state or of the unit of local government may shall not be pledged for the payment of such bonds.

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3.a. The corporation shall adopt one or more programs subject to approval by the office for the reduction of both new and renewal writings in the corporation. Beginning January 1, 2008, any program the corporation adopts for the payment of bonuses to an insurer for each risk the insurer removes from the corporation shall comply with s. 627.3511(2) and may not exceed the amount referenced in s. 627.3511(2) for each risk removed. The corporation may consider any prudent and not unfairly discriminatory approach to reducing corporation writings, and may adopt a credit against assessment liability or other liability that provides an incentive for insurers to take risks out of the corporation and to keep risks out of the corporation by maintaining or increasing voluntary writings in counties or areas in which corporation risks are highly concentrated and a program to provide a formula under which an insurer voluntarily taking risks out of the corporation by maintaining or increasing voluntary writings will be relieved wholly or partially from assessments under sub-subparagraph (b) 3.a. However, any "takeout bonus" or payment to an insurer must be conditioned on the property being insured for at least 5 years by the insurer, unless canceled or nonrenewed by the policyholder. If the policy is canceled or nonrenewed by the policyholder before the end of the 5-year period, the amount of the take-out bonus must be prorated for the time period the policy was insured. When the corporation enters into a contractual agreement for a take-out plan, the producing agent of record of the corporation policy is entitled to retain any unearned commission on such policy, and the insurer shall either:

(I) Pay to the producing agent of record of the policy, for

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the first year, an amount which is the greater of the insurer's usual and customary commission for the type of policy written or a policy fee equal to the usual and customary commission of the corporation; or

- (II) Offer to allow the producing agent of record of the policy to continue servicing the policy for a period of not less than 1 year and offer to pay the agent the insurer's usual and customary commission for the type of policy written. If the producing agent is unwilling or unable to accept appointment by the new insurer, the new insurer shall pay the agent in accordance with sub-sub-subparagraph (I).
- b. Any credit or exemption from regular assessments adopted under this subparagraph shall last no longer than the 3 years following the cancellation or expiration of the policy by the corporation. With the approval of the office, the board may extend such credits for an additional year if the insurer quarantees an additional year of renewability for all policies removed from the corporation, or for 2 additional years if the insurer quarantees 2 additional years of renewability for all policies so removed.
- c. There shall be no credit, limitation, exemption, or deferment from emergency assessments to be collected from policyholders pursuant to sub-subparagraph (b)3.d.
- d. Notwithstanding any other law, for purposes of a depopulation, take-out, or keep-out program adopted by the corporation, including an initial or renewal offer of coverage made to a policyholder removed from the corporation pursuant to such program, an eligible surplus lines insurer may participate in the program in the same manner and on the same terms as an

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authorized insurer, except as provided under this subsubparagraph.

- (I) The policy count of the corporation must be more than 700,000 within the 30 days before the time a takeout offer is made by a surplus lines insurer.
- (II) To qualify for participation, the surplus lines insurer must first obtain approval from the office for its depopulation, take-out, or keep-out plan and then comply with all of the corporation's requirements for the plan applicable to admitted insurers and with all statutory provisions applicable to the removal of policies from the corporation.
- (III) In considering a surplus lines insurer's request for approval for its plan, the office shall determine whether the surplus lines insurer meets the following requirements:
- (A) Maintains a surplus of \$50 million on a company or pooled basis;
- (B) Has a superior, excellent, exceptional, or equally comparable financial strength rating by a rating agency acceptable to the office;
- (C) Maintains reserves, surplus, reinsurance, and reinsurance equivalents sufficient to cover the insurer's 100year probable maximum hurricane loss at least twice in a single hurricane season and submits such reinsurance to the office to review for purposes of the take-out;
- (D) Provides prominent notice to the policyholder before the assumption of the policy that surplus lines policies are not provided coverage by the Florida Insurance Guaranty Association and provides an outline of any substantial differences in coverage between the existing policy and the policy being



968 offered to the insured; and (E) Provides policy coverage similar to that provided by 969 970 the corporation. 971 (IV) To obtain approval for a plan, the surplus lines 972 insurer must file the following with the office: 973 (A) Information requested by the office to demonstrate compliance with s. 624.404(3), including biographical 974 975 affidavits, fingerprints processed pursuant to s. 624.34, and 976 the results of criminal history records checks for officers and 977 directors of the insurer and its parent or holding company; 978 (B) A service-of-process consent and agreement form 979 executed by the insurer; 980 (C) Proof that the insurer has been an eligible or 981 authorized insurer for at least 3 years; 982 (D) A duly authenticated copy of the insurer's current 983 audited financial statement, in English, which, in the case of 984 statements originally made in the currencies of other countries, 985 expresses all monetary values in United States dollars, at an 986 exchange rate then current and shown in the statement, and 987 including any additional information relative to the insurer as 988 the office may request; 989 (E) A complete certified copy of the latest official 990 financial statement required by the insurer's domiciliary state, 991 if different from the statement required by sub-sub-sub-992 subparagraph (D); and 993 (F) If applicable, a copy of the United States trust 994 account agreement. 995 996 This sub-sub-subparagraph does not subject any surplus lines



997 insurer to requirements in addition to part VIII of chapter 626. Surplus lines brokers making an offer of coverage under this 998 999 sub-subparagraph are not required to comply with s. 1000 626.916(1)(a), (b), (c), or (e). 1001 (V) Within 10 days after the date of assumption, the 1002 surplus lines insurer assuming policies from the corporation shall remit to the Bureau of Collateral Management within the 1003 1004 Department of Financial Services a special deposit equal to the unearned premium net of unearned commissions on the assumed 1005 1006 block of business. The surplus lines insurer shall submit to the office, along with the special deposit, an accounting of the 1007 1008 policies assumed and the amount of unearned premium for such 1009 policies and a sworn affidavit attesting to the accuracy of the 1010 accounting by an officer of the surplus lines insurer. 1011 Thereafter, the surplus lines insurer shall make a filing within 1012 10 days after the end of each calendar quarter attesting to the unearned premium in force for the previous quarter on policies 1013 1014 assumed from the corporation and shall submit additional funds 1015 with that filing if the special deposit is insufficient to cover 1016 the unearned premium on assumed policies, or shall receive a 1017 return of funds within 60 days if the special deposit exceeds 1018 the amount of unearned premium required for assumed policies. 1019 The special deposit is an asset of the surplus lines insurer which is held by the department for the benefit of state 1020 1021 policyholders of the surplus lines insurer in the event of the 1022 insolvency of the surplus lines insurer. If an order of 1023 liquidation is entered in any state against the surplus lines 1024 insurer, the department may use the special deposit for payment of unearned premium or policy claims, return all or part of the 1025



1026 deposit to the domiciliary receiver, or use the funds in 1027 accordance with any action authorized under part I of chapter 1028 631 or in compliance with any order of a court having 1029 jurisdiction over the insolvency. 1030 (VI) In advance of a surplus lines insurer assuming a 1031 policy, surplus lines brokers representing a surplus lines 1032 insurer on a take-out program shall obtain confirmation, in 1033 written or e-mail form, from each producing agent stating that 1034 the agent is willing to participate in the take-out program with 1035 the surplus lines insurer engaging in the take-out program. The 1036 take-out program is also subject to s. 627.3517. If a 1037 policyholder is selected for removal from the corporation by a 1038 surplus lines insurer and an authorized insurer, the corporation 1039 must give priority to the offer of coverage from the authorized 1040 insurer. 1041 (VII) (A) A risk that has a dwelling replacement cost of 1042 \$700,000 or more or a single condominium unit that has a 1043 combined dwelling and contents replacement cost of \$700,000 or 1044 more is not eligible for coverage by the corporation if it is 1045 offered comparable coverage from a qualified surplus lines 1046 insurer at a premium no greater than the 1047 1048 ======= T I T L E A M E N D M E N T ========= 1049 And the title is amended as follows: 1050 Delete lines 4 - 7 and insert: 1051 1052 applicability; amending s. 627.351, F.S.; requiring, 1053 rather than authorizing, the corporation to use a single account under certain circumstances; revising 1054



1055	the method for determining the amounts of potential
1056	surcharges to be levied against policyholders under
1057	certain circumstances; requiring the corporation to
1058	annually collect a specified surcharge upon renewal on
1059	certain policies; defining the term "primary



	LEGISLATIVE ACTION	
Senate		House
Comm: RS		
01/26/2022		
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The Committee on Banking and Insurance (Brandes) recommended the following:

## Senate Amendment to Amendment (154092)

Between lines 825 and 826

insert:

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8. Premiums for coverage provided by the corporation for policies assumed from unsound insurers may not be discounted below the premiums established by the corporation for other policies pursuant to this paragraph at the time of the transfer and may not be reduced below the rate for the policy at the time the corporation assumed the policy until the policy's third



1.	renewal. For purposes of this subparagraph, the term "unsound
-	
	insurer" means an insurer determined by the Office of Insurance
- 11 -	Regulation to be in unsound condition as defined in s. 624.80(2
-	or an insurer placed in receivership under chapter 631.

## LEGISLATIVE ACTION Senate House Comm: RCS 01/26/2022

The Committee on Banking and Insurance (Brandes) recommended the following:

## Senate Substitute for Amendment (565560)

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Between lines 825 and 826

4 insert:

> 8. Policies assumed by the corporation from an unsound insurer shall be charged a premium for coverage that is the higher of the last premium amount charged by the unsound insurer or the premium charged by the corporation applicable to the policy. Premiums established by the unsound insurer shall remain unchanged until such time as the corporation's rate exceeds this



11	amount and the policy becomes subject to the corporation's
12	annually approved rate. For purposes of this subparagraph, the
13	term "unsound insurer" means an insurer determined by the Office
14	of Insurance Regulation to be in unsound condition as defined in
15	s. 624.80(2) or an insurer placed in receivership under chapter
16	631.

By Senator Brandes

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A bill to be entitled An act relating to Citizens Property Insurance Corporation; amending s. 627.021, F.S.; revising applicability; amending s. 627.351, F.S.; revising the method for determining the amounts of potential surcharges to be levied against policyholders under certain circumstances; defining the term "primary residence"; revising conditions for eligibility for coverage with the corporation to require a certain minimum premium; specifying a limit for agent commission rates; providing that eligible surplus lines insurers may participate, in the same manner and on the same terms as an authorized insurer, in depopulation, take-out, or keep-out programs relating to policies removed from Citizens Property Insurance Corporation; providing certain exceptions, conditions, and requirements relating to such participation by a surplus lines insurer in the corporation's depopulation, take-out, or keep-out programs; providing thresholds for eligibility for coverage by the corporation for risks that are offered coverage from qualified surplus lines insurers; authorizing information from underwriting files and confidential claims files to be released under certain circumstances by the corporation to specified entities that consider writing or underwriting risks insured by the corporation; specifying that only the corporation's transfer of a policy file to an insurer, as opposed to the transfer of any file, changes the

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30	file's public record status; making technical changes;
31	amending s. 627.3517, F.S.; making technical changes;
32	amending s. 627.3518, F.S., and reenacting paragraphs
33	(6)(a) and (7)(a) of that section, relating to the
34	Citizens Property Insurance Corporation policyholder
35	eligibility clearinghouse program, to incorporate the
36	amendments made to s. 627.351, F.S., in references
37	thereto; conforming provisions to changes made by the
38	act; providing an effective date.
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40	Be It Enacted by the Legislature of the State of Florida:
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42	Section 1. Subsection (2) of section 627.021, Florida
43	Statutes, is amended to read:
44	627.021 Scope of this part.—
45	(2) This part does not apply to:
46	(a) Reinsurance, except joint reinsurance as provided in s.
47	627.311.
48	(b) Insurance against loss of or damage to aircraft, their
49	hulls, accessories, or equipment, or against liability, other
50	than workers' compensation and employer's liability, arising out
51	of the ownership, maintenance, or use of aircraft.
52	(c) Insurance of vessels or craft, their cargoes, marine
53	builders' risks, marine protection and indemnity, or other risks
54	commonly insured under marine insurance policies.
55	(d) Commercial inland marine insurance.
56	(e) Except as may be specifically stated to apply, surplus
57	lines insurance placed under the provisions of ss. 626.913-
58	626.937.

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Section 2. Paragraphs (b), (c), (n), (q), and (x) of subsection (6) of section 627.351, Florida Statutes, are amended

627.351 Insurance risk apportionment plans.-

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- (6) CITIZENS PROPERTY INSURANCE CORPORATION. -
- (b) 1. All insurers authorized to write one or more subject lines of business in this state are subject to assessment by the corporation and, for the purposes of this subsection, are referred to collectively as "assessable insurers." Insurers writing one or more subject lines of business in this state pursuant to part VIII of chapter 626 are not assessable insurers; however, insureds who procure one or more subject lines of business in this state pursuant to part VIII of chapter 626 are subject to assessment by the corporation and are referred to collectively as "assessable insureds." An insurer's assessment liability begins on the first day of the calendar year following the year in which the insurer was issued a certificate of authority to transact insurance for subject lines of business in this state and terminates 1 year after the end of the first calendar year during which the insurer no longer holds a certificate of authority to transact insurance for subject lines of business in this state.
- 2.a. All revenues, assets, liabilities, losses, and expenses of the corporation shall be divided into three separate accounts as follows:
- (I) A personal lines account for personal residential policies issued by the corporation which provides comprehensive, multiperil coverage on risks that are not located in areas eligible for coverage by the Florida Windstorm Underwriting

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Association as those areas were defined on January 1, 2002, and for policies that do not provide coverage for the peril of wind on risks that are located in such areas;

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(II) A commercial lines account for commercial residential and commercial nonresidential policies issued by the corporation which provides coverage for basic property perils on risks that are not located in areas eligible for coverage by the Florida Windstorm Underwriting Association as those areas were defined on January 1, 2002, and for policies that do not provide coverage for the peril of wind on risks that are located in such areas; and

(III) A coastal account for personal residential policies and commercial residential and commercial nonresidential property policies issued by the corporation which provides coverage for the peril of wind on risks that are located in areas eligible for coverage by the Florida Windstorm Underwriting Association as those areas were defined on January 1, 2002. The corporation may offer policies that provide multiperil coverage and shall offer policies that provide coverage only for the peril of wind for risks located in areas eligible for coverage in the coastal account. Effective July 1, 2014, the corporation shall cease offering new commercial residential policies providing multiperil coverage and shall instead continue to offer commercial residential wind-only policies, and may offer commercial residential policies 113 excluding wind. The corporation may, however, continue to renew a commercial residential multiperil policy on a building that is insured by the corporation on June 30, 2014, under a multiperil policy. In issuing multiperil coverage, the corporation may use

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its approved policy forms and rates for the personal lines account. An applicant or insured who is eligible to purchase a multiperil policy from the corporation may purchase a multiperil policy from an authorized insurer without prejudice to the applicant's or insured's eligibility to prospectively purchase a policy that provides coverage only for the peril of wind from the corporation. An applicant or insured who is eligible for a corporation policy that provides coverage only for the peril of wind may elect to purchase or retain such policy and also purchase or retain coverage excluding wind from an authorized insurer without prejudice to the applicant's or insured's eligibility to prospectively purchase a policy that provides multiperil coverage from the corporation. It is the goal of the Legislature that there be an overall average savings of 10 percent or more for a policyholder who currently has a wind-only policy with the corporation, and an ex-wind policy with a voluntary insurer or the corporation, and who obtains a multiperil policy from the corporation. It is the intent of the Legislature that the offer of multiperil coverage in the coastal account be made and implemented in a manner that does not adversely affect the tax-exempt status of the corporation or creditworthiness of or security for currently outstanding financing obligations or credit facilities of the coastal account, the personal lines account, or the commercial lines account. The coastal account must also include quota share primary insurance under subparagraph (c)2. The area eligible for coverage under the coastal account also includes the area within Port Canaveral, which is bordered on the south by the City of Cape Canaveral, bordered on the west by the Banana River, and

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bordered on the north by Federal Government property.

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b. The three separate accounts must be maintained as long as financing obligations entered into by the Florida Windstorm Underwriting Association or Residential Property and Casualty Joint Underwriting Association are outstanding, in accordance with the terms of the corresponding financing documents. If the financing obligations are no longer outstanding, the corporation may use a single account for all revenues, assets, liabilities, losses, and expenses of the corporation. Consistent with this subparagraph and prudent investment policies that minimize the cost of carrying debt, the board shall exercise its best efforts to retire existing debt or obtain the approval of necessary parties to amend the terms of existing debt, so as to structure the most efficient plan for consolidating the three separate accounts into a single account.

- c. Creditors of the Residential Property and Casualty Joint Underwriting Association and the accounts specified in sub-sub-subparagraphs a.(I) and (II) may have a claim against, and recourse to, those accounts and no claim against, or recourse to, the account referred to in sub-sub-subparagraph a.(III). Creditors of the Florida Windstorm Underwriting Association have a claim against, and recourse to, the account referred to in sub-sub-subparagraph a.(III) and no claim against, or recourse to, the accounts referred to in sub-sub-subparagraphs a.(I) and (II).
- d. Revenues, assets, liabilities, losses, and expenses not attributable to particular accounts shall be prorated among the accounts.
  - e. The Legislature finds that the revenues of the

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corporation are revenues that are necessary to meet the requirements set forth in documents authorizing the issuance of bonds under this subsection.

- f. The income of the corporation may not inure to the benefit of any private person.
  - 3. With respect to a deficit in an account:

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- a. After accounting for the Citizens policyholder surcharge imposed under sub-subparagraph i., if the remaining projected deficit incurred in the coastal account in a particular calendar year:
- (I) Is not greater than 2 percent of the aggregate statewide direct written premium for the subject lines of business for the prior calendar year, the entire deficit shall be recovered through regular assessments of assessable insurers under paragraph (q) and assessable insureds.
- (II) Exceeds 2 percent of the aggregate statewide direct written premium for the subject lines of business for the prior calendar year, the corporation shall levy regular assessments on assessable insurers under paragraph (q) and on assessable insureds in an amount equal to the greater of 2 percent of the projected deficit or 2 percent of the aggregate statewide direct written premium for the subject lines of business for the prior calendar year. Any remaining projected deficit shall be recovered through emergency assessments under sub-subparagraph d.
- b. Each assessable insurer's share of the amount being assessed under sub-subparagraph a. must be in the proportion that the assessable insurer's direct written premium for the subject lines of business for the year preceding the assessment

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204 bears to the aggregate statewide direct written premium for the 205 subject lines of business for that year. The assessment 206 percentage applicable to each assessable insured is the ratio of the amount being assessed under sub-subparagraph a. to the 208 aggregate statewide direct written premium for the subject lines 209 of business for the prior year. Assessments levied by the 210 corporation on assessable insurers under sub-subparagraph a. must be paid as required by the corporation's plan of operation 212 and paragraph (q). Assessments levied by the corporation on 213 assessable insureds under sub-subparagraph a. shall be collected 214 by the surplus lines agent at the time the surplus lines agent collects the surplus lines tax required by s. 626.932, and paid to the Florida Surplus Lines Service Office at the time the 216 217 surplus lines agent pays the surplus lines tax to that office. Upon receipt of regular assessments from surplus lines agents, 219 the Florida Surplus Lines Service Office shall transfer the assessments directly to the corporation as determined by the 220 221 corporation. 222

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- c. After accounting for the Citizens policyholder surcharge imposed under sub-subparagraph i., the remaining projected deficits in the personal lines account and in the commercial lines account in a particular calendar year shall be recovered through emergency assessments under sub-subparagraph d.
- d. Upon a determination by the board of governors that a projected deficit in an account exceeds the amount that is expected to be recovered through regular assessments under subsubparagraph a., plus the amount that is expected to be recovered through surcharges under sub-subparagraph i., the board, after verification by the office, shall levy emergency

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assessments for as many years as necessary to cover the deficits, to be collected by assessable insurers and the corporation and collected from assessable insureds upon issuance or renewal of policies for subject lines of business, excluding National Flood Insurance policies. The amount collected in a particular year must be a uniform percentage of that year's direct written premium for subject lines of business and all accounts of the corporation, excluding National Flood Insurance Program policy premiums, as annually determined by the board and verified by the office. The office shall verify the arithmetic calculations involved in the board's determination within 30 days after receipt of the information on which the determination was based. The office shall notify assessable insurers and the Florida Surplus Lines Service Office of the date on which assessable insurers shall begin to collect and assessable insureds shall begin to pay such assessment. The date must be at least 90 days after the date the corporation levies emergency assessments pursuant to this sub-subparagraph. Notwithstanding any other provision of law, the corporation and each assessable insurer that writes subject lines of business shall collect emergency assessments from its policyholders without such obligation being affected by any credit, limitation, exemption, or deferment. Emergency assessments levied by the corporation on assessable insureds shall be collected by the surplus lines agent at the time the surplus lines agent collects the surplus lines tax required by s. 626.932 and paid to the Florida Surplus Lines Service Office at the time the surplus lines agent pays the surplus lines tax to that office. The emergency assessments collected shall be transferred directly to the corporation on a

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262 periodic basis as determined by the corporation and held by the 263 corporation solely in the applicable account. The aggregate 264 amount of emergency assessments levied for an account in any calendar year may be less than but may not exceed the greater of 10 percent of the amount needed to cover the deficit, plus 266 267 interest, fees, commissions, required reserves, and other costs 2.68 associated with financing the original deficit, or 10 percent of 269 the aggregate statewide direct written premium for subject lines 270 of business and all accounts of the corporation for the prior 271 year, plus interest, fees, commissions, required reserves, and 272 other costs associated with financing the deficit.

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e. The corporation may pledge the proceeds of assessments, projected recoveries from the Florida Hurricane Catastrophe Fund, other insurance and reinsurance recoverables, policyholder surcharges and other surcharges, and other funds available to the corporation as the source of revenue for and to secure bonds issued under paragraph (q), bonds or other indebtedness issued under subparagraph (c)3., or lines of credit or other financing mechanisms issued or created under this subsection, or to retire any other debt incurred as a result of deficits or events giving rise to deficits, or in any other way that the board determines will efficiently recover such deficits. The purpose of the lines of credit or other financing mechanisms is to provide additional resources to assist the corporation in covering claims and expenses attributable to a catastrophe. As used in this subsection, the term "assessments" includes regular assessments under sub-subparagraph a. or subparagraph (q) 1. and emergency assessments under sub-subparagraph d. Emergency assessments collected under sub-subparagraph d. are not part of an insurer's

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rates, are not premium, and are not subject to premium tax, fees, or commissions; however, failure to pay the emergency assessment shall be treated as failure to pay premium. The emergency assessments shall continue as long as any bonds issued or other indebtedness incurred with respect to a deficit for which the assessment was imposed remain outstanding, unless adequate provision has been made for the payment of such bonds or other indebtedness pursuant to the documents governing such bonds or indebtedness.

- f. As used in this subsection for purposes of any deficit incurred on or after January 25, 2007, the term "subject lines of business" means insurance written by assessable insurers or procured by assessable insureds for all property and casualty lines of business in this state, but not including workers' compensation or medical malpractice. As used in this subsubparagraph, the term "property and casualty lines of business" includes all lines of business identified on Form 2, Exhibit of Premiums and Losses, in the annual statement required of authorized insurers under s. 624.424 and any rule adopted under this section, except for those lines identified as accident and health insurance and except for policies written under the National Flood Insurance Program or the Federal Crop Insurance Program. For purposes of this sub-subparagraph, the term "workers' compensation" includes both workers' compensation insurance and excess workers' compensation insurance.
- g. The Florida Surplus Lines Service Office shall determine annually the aggregate statewide written premium in subject lines of business procured by assessable insureds and report that information to the corporation in a form and at a time the

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320	corporation specifies to ensure that the corporation can meet
321	the requirements of this subsection and the corporation's
322	financing obligations.
323	h. The Florida Surplus Lines Service Office shall verify
324	the proper application by surplus lines agents of assessment
325	percentages for regular assessments and emergency assessments
326	levied under this subparagraph on assessable insureds and assist
327	the corporation in ensuring the accurate, timely collection and
328	payment of assessments by surplus lines agents as required by
329	the corporation.
330	i. Upon determination by the board of governors that an
331	account has a projected deficit, the board shall levy a Citizens
332	policyholder surcharge against all policyholders of the
333	corporation.
334	(I) The surcharge $\underline{\text{must}}$ $\underline{\text{shall}}$ be levied as a uniform
335	percentage of the premium for the policy $\frac{15}{15}$ percent $\frac{15}{15}$ percent $\frac{15}{15}$
336	such premium, and must which funds shall be used to offset the
337	deficit, as follows:
338	(A) If the total number of policyholders of the corporation
339	is less than 1 million, a surcharge of 15 percent of the
340	premium.
341	(B) If the total number of policyholders of the corporation
342	is at least 1 million but less than 1.5 million, a surcharge of
343	20 percent of the premium.
344	(C) If the total number of policyholders of the corporation
345	is at least 1.5 million, a surcharge of 25 percent of the
346	premium.
347	(II) The surcharge is payable upon cancellation or

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termination of the policy, upon renewal of the policy, or upon

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issuance of a new policy by the corporation within the first 12 months after the date of the levy or the period of time necessary to fully collect the surcharge amount.

- (III) The corporation may not levy any regular assessments under paragraph (q) pursuant to sub-subparagraph a. or sub-subparagraph b. with respect to a particular year's deficit until the corporation has first levied the full amount of the surcharge authorized by this sub-subparagraph.
- (IV) The surcharge is not considered premium and is not subject to commissions, fees, or premium taxes. However, failure to pay the surcharge shall be treated as failure to pay premium.
- j. If the amount of any assessments or surcharges collected from corporation policyholders, assessable insurers or their policyholders, or assessable insureds exceeds the amount of the deficits, such excess amounts shall be remitted to and retained by the corporation in a reserve to be used by the corporation, as determined by the board of governors and approved by the office, to pay claims or reduce any past, present, or future plan-year deficits or to reduce outstanding debt.
  - (c) The corporation's plan of operation:
- 1. Must provide for adoption of residential property and casualty insurance policy forms and commercial residential and nonresidential property insurance forms, which must be approved by the office before use. The corporation shall adopt the following policy forms:
- a. Standard personal lines policy forms that are comprehensive multiperil policies providing full coverage of a residential property equivalent to the coverage provided in the private insurance market under an HO-3, HO-4, or HO-6 policy.

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b. Basic personal lines policy forms that are policies similar to an HO-8 policy or a dwelling fire policy that provide coverage meeting the requirements of the secondary mortgage market, but which is more limited than the coverage under a standard policy.

- c. Commercial lines residential and nonresidential policy forms that are generally similar to the basic perils of full coverage obtainable for commercial residential structures and commercial nonresidential structures in the admitted voluntary market.
- d. Personal lines and commercial lines residential property insurance forms that cover the peril of wind only. The forms are applicable only to residential properties located in areas eligible for coverage under the coastal account referred to in sub-subparagraph (b)2.a.
- e. Commercial lines nonresidential property insurance forms that cover the peril of wind only. The forms are applicable only to nonresidential properties located in areas eligible for coverage under the coastal account referred to in subsubparagraph (b) 2.a.
- f. The corporation may adopt variations of the policy forms listed in sub-subparagraphs a.-e. which contain more restrictive coverage.
- g. Effective January 1, 2013, the corporation shall offer a basic personal lines policy similar to an  ${\rm HO-8}$  policy with dwelling repair based on common construction materials and methods.
- 2. Must provide that the corporation adopt a program in which the corporation and authorized insurers enter into quota

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share primary insurance agreements for hurricane coverage, as defined in s. 627.4025(2)(a), for eligible risks, and adopt property insurance forms for eligible risks which cover the peril of wind only.

a. As used in this subsection, the term:

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(II) "Primary residence" means the dwelling that the insured has represented as their permanent home on the insurance application or otherwise to the corporation.

(III) (I) "Ouota share primary insurance" means an arrangement in which the primary hurricane coverage of an eligible risk is provided in specified percentages by the corporation and an authorized insurer. The corporation and authorized insurer are each solely responsible for a specified percentage of hurricane coverage of an eligible risk as set forth in a quota share primary insurance agreement between the corporation and an authorized insurer and the insurance contract. The responsibility of the corporation or authorized insurer to pay its specified percentage of hurricane losses of an eligible risk, as set forth in the agreement, may not be altered by the inability of the other party to pay its specified percentage of losses. Eligible risks that are provided hurricane coverage through a quota share primary insurance arrangement must be provided policy forms that set forth the obligations of the corporation and authorized insurer under the arrangement, clearly specify the percentages of quota share primary insurance provided by the corporation and authorized insurer, and conspicuously and clearly state that the authorized insurer and the corporation may not be held responsible beyond their specified percentage of coverage of hurricane losses.

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(I)(II) "Eligible risks" means personal lines residential and commercial lines residential risks that meet the underwriting criteria of the corporation and are located in areas that were eligible for coverage by the Florida Windstorm Underwriting Association on January 1, 2002.

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- b. The corporation may enter into quota share primary insurance agreements with authorized insurers at corporation coverage levels of 90 percent and 50 percent.
- c. If the corporation determines that additional coverage levels are necessary to maximize participation in quota share primary insurance agreements by authorized insurers, the corporation may establish additional coverage levels. However, the corporation's quota share primary insurance coverage level may not exceed 90 percent.
- d. Any quota share primary insurance agreement entered into between an authorized insurer and the corporation must provide for a uniform specified percentage of coverage of hurricane losses, by county or territory as set forth by the corporation board, for all eligible risks of the authorized insurer covered under the agreement.
- e. Any quota share primary insurance agreement entered into between an authorized insurer and the corporation is subject to review and approval by the office. However, such agreement shall be authorized only as to insurance contracts entered into between an authorized insurer and an insured who is already insured by the corporation for wind coverage.
- f. For all eligible risks covered under quota share primary insurance agreements, the exposure and coverage levels for both the corporation and authorized insurers shall be reported by the

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corporation to the Florida Hurricane Catastrophe Fund. For all policies of eligible risks covered under such agreements, the corporation and the authorized insurer must maintain complete and accurate records for the purpose of exposure and loss reimbursement audits as required by fund rules. The corporation and the authorized insurer shall each maintain duplicate copies of policy declaration pages and supporting claims documents.

- g. The corporation board shall establish in its plan of operation standards for quota share agreements which ensure that there is no discriminatory application among insurers as to the terms of the agreements, pricing of the agreements, incentive provisions if any, and consideration paid for servicing policies or adjusting claims.
- h. The quota share primary insurance agreement between the corporation and an authorized insurer must set forth the specific terms under which coverage is provided, including, but not limited to, the sale and servicing of policies issued under the agreement by the insurance agent of the authorized insurer producing the business, the reporting of information concerning eligible risks, the payment of premium to the corporation, and arrangements for the adjustment and payment of hurricane claims incurred on eligible risks by the claims adjuster and personnel of the authorized insurer. Entering into a quota sharing insurance agreement between the corporation and an authorized insurer is voluntary and at the discretion of the authorized insurer.
- 3. May provide that the corporation may employ or otherwise contract with individuals or other entities to provide administrative or professional services that may be appropriate

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24-00069B-22 2022186 494 to effectuate the plan. The corporation may borrow funds by 495 issuing bonds or by incurring other indebtedness, and shall have 496 other powers reasonably necessary to effectuate the requirements of this subsection, including, without limitation, the power to issue bonds and incur other indebtedness in order to refinance 498 499 outstanding bonds or other indebtedness. The corporation may 500 seek judicial validation of its bonds or other indebtedness 501 under chapter 75. The corporation may issue bonds or incur other 502 indebtedness, or have bonds issued on its behalf by a unit of 503 local government pursuant to subparagraph (q)2. in the absence 504 of a hurricane or other weather-related event, upon a determination by the corporation, subject to approval by the office, that such action would enable it to efficiently meet the 506 507 financial obligations of the corporation and that such financings are reasonably necessary to effectuate the 509 requirements of this subsection. The corporation may take all actions needed to facilitate tax-free status for such bonds or 510 511 indebtedness, including formation of trusts or other affiliated 512 entities. The corporation may pledge assessments, projected 513 recoveries from the Florida Hurricane Catastrophe Fund, other 514 reinsurance recoverables, policyholder surcharges and other surcharges, and other funds available to the corporation as 516 security for bonds or other indebtedness. In recognition of s. 517 10, Art. I of the State Constitution, prohibiting the impairment 518 of obligations of contracts, it is the intent of the Legislature that no action be taken whose purpose is to impair any bond 520 indenture or financing agreement or any revenue source committed 521 by contract to such bond or other indebtedness. 522 4. Must require that the corporation operate subject to the

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supervision and approval of a board of governors consisting of nine individuals who are residents of this state and who are from different geographical areas of this the state, one of whom is appointed by the Governor and serves solely to advocate on behalf of the consumer. The appointment of a consumer representative by the Governor is deemed to be within the scope of the exemption provided in s. 112.313(7) (b) and is in addition to the appointments authorized under sub-subparagraph a.

a. The Governor, the Chief Financial Officer, the President of the Senate, and the Speaker of the House of Representatives shall each appoint two members of the board. At least one of the two members appointed by each appointing officer must have demonstrated expertise in insurance and be deemed to be within the scope of the exemption provided in s. 112.313(7)(b). The Chief Financial Officer shall designate one of the appointees as chair. All board members serve at the pleasure of the appointing officer. All members of the board are subject to removal at will by the officers who appointed them. All board members, including the chair, must be appointed to serve for 3-year terms beginning annually on a date designated by the plan. However, for the first term beginning on or after July 1, 2009, each appointing officer shall appoint one member of the board for a 2-year term and one member for a 3-year term. A board vacancy shall be filled for the unexpired term by the appointing officer. The Chief Financial Officer shall appoint a technical advisory group to provide information and advice to the board in connection with the board's duties under this subsection. The executive director and senior managers of the corporation shall be engaged by the board and serve at the pleasure of the board. Any

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executive director appointed on or after July 1, 2006, is subject to confirmation by the Senate. The executive director is responsible for employing other staff as the corporation may

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require, subject to review and concurrence by the board.

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b. The board shall create a Market Accountability Advisory Committee to assist the corporation in developing awareness of its rates and its customer and agent service levels in relationship to the voluntary market insurers writing similar coverage.

(I) The members of the advisory committee consist of the following 11 persons, one of whom must be elected chair by the members of the committee: four representatives, one appointed by the Florida Association of Insurance Agents, one by the Florida Association of Insurance and Financial Advisors, one by the Professional Insurance Agents of Florida, and one by the Latin American Association of Insurance Agencies; three representatives appointed by the insurers with the three highest voluntary market share of residential property insurance business in this the state; one representative from the Office of Insurance Regulation; one consumer appointed by the board who is insured by the corporation at the time of appointment to the committee; one representative appointed by the Florida Association of Realtors; and one representative appointed by the Florida Bankers Association. All members shall be appointed to 3-year terms and may serve for consecutive terms.

(II) The committee shall report to the corporation at each board meeting on insurance market issues that which may include rates and rate competition with the voluntary market; service, including policy issuance, claims processing, and general

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responsiveness to policyholders, applicants, and agents; and matters relating to depopulation.

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- 5. Must provide a procedure for determining the eligibility of a risk for coverage, as follows:
- a. Subject to s. 627.3517, with respect to personal lines residential risks, if the risk is offered coverage from an authorized insurer at the insurer's approved rate under a standard policy including wind coverage or, if consistent with the insurer's underwriting rules as filed with the office, a basic policy including wind coverage, for a new application to the corporation for coverage, the risk is not eligible for any policy issued by the corporation unless the premium for coverage from the authorized insurer is more than 20 percent greater than the premium for comparable coverage from the corporation. Whenever an offer of coverage for a personal lines residential risk is received for a policyholder of the corporation at renewal from an authorized insurer, if the offer is equal to or less than the corporation's renewal premium for comparable coverage, the risk is not eligible for coverage with the corporation unless the premium for comparable coverage from the authorized insurer is more than 20 percent greater than the premium under subparagraph (n)1. for personal residential properties that are not the insured's primary residence. If the risk is not able to obtain such offer, the risk is eliqible for a standard policy including wind coverage or a basic policy including wind coverage issued by the corporation; however, if the risk could not be insured under a standard policy including wind coverage regardless of market conditions, the risk is eligible for a basic policy including wind coverage unless

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rejected under subparagraph 8. However, a policyholder removed from the corporation through an assumption agreement remains eligible for coverage from the corporation until the end of the assumption period. The corporation shall determine the type of policy to be provided on the basis of objective standards specified in the underwriting manual and based on generally

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accepted underwriting practices.

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- (I) If the risk accepts an offer of coverage through the market assistance plan or through a mechanism established by the corporation other than a plan established by s. 627.3518, before a policy is issued to the risk by the corporation or during the first 30 days of coverage by the corporation, and the producing agent who submitted the application to the plan or to the corporation is not currently appointed by the insurer, the insurer shall:
- (A) Pay to the producing agent of record of the policy for the first year, an amount that is the greater of the insurer's usual and customary commission for the type of policy written or a fee equal to the usual and customary commission of the corporation; or
- (B) Offer to allow the producing agent of record of the policy to continue servicing the policy for at least 1 year and offer to pay the agent the greater of the insurer's or the corporation's usual and customary commission for the type of policy written.

G36 If the producing agent is unwilling or unable to accept appointment, the new insurer shall pay the agent in accordance with sub-sub-sub-subparagraph (A).

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(II) If the corporation enters into a contractual agreement for a take-out plan, the producing agent of record of the corporation policy is entitled to retain any unearned commission on the policy, and the insurer shall:

- (A) Pay to the producing agent of record, for the first year, an amount that is the greater of the insurer's usual and customary commission for the type of policy written or a fee equal to the usual and customary commission of the corporation; or
- (B) Offer to allow the producing agent of record to continue servicing the policy for at least 1 year and offer to pay the agent the greater of the insurer's or the corporation's usual and customary commission for the type of policy written.

If the producing agent is unwilling or unable to accept appointment, the new insurer shall pay the agent in accordance with  $\operatorname{sub-sub-sub-sub-paragraph}$  (A).

b. With respect to commercial lines residential risks, for a new application to the corporation for coverage, if the risk is offered coverage under a policy including wind coverage from an authorized insurer at its approved rate, the risk is not eligible for a policy issued by the corporation unless the premium for coverage from the authorized insurer is more than 15 percent greater than the premium for comparable coverage from the corporation. Whenever an offer of coverage for a commercial lines residential risk is received for a policyholder of the corporation at renewal from an authorized insurer, if the offer is equal to or less than the corporation's renewal premium for comparable coverage, the risk is not eligible for coverage with

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the corporation. If the risk is not able to obtain any such
offer, the risk is eligible for a policy including wind coverage
issued by the corporation. However, a policyholder removed from
the corporation through an assumption agreement remains eligible
for coverage from the corporation until the end of the
assumption period.

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- (I) If the risk accepts an offer of coverage through the market assistance plan or through a mechanism established by the corporation other than a plan established by s. 627.3518, before a policy is issued to the risk by the corporation or during the first 30 days of coverage by the corporation, and the producing agent who submitted the application to the plan or the corporation is not currently appointed by the insurer, the insurer shall:
- (A) Pay to the producing agent of record of the policy, for the first year, an amount that is the greater of the insurer's usual and customary commission for the type of policy written or a fee equal to the usual and customary commission of the corporation; or
- (B) Offer to allow the producing agent of record of the policy to continue servicing the policy for at least 1 year and offer to pay the agent the greater of the insurer's or the corporation's usual and customary commission for the type of policy written.

If the producing agent is unwilling or unable to accept appointment, the new insurer shall pay the agent in accordance with sub-sub-sub-subparagraph (A).

(II) If the corporation enters into a contractual agreement

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for a take-out plan, the producing agent of record of the corporation policy is entitled to retain any unearned commission on the policy, and the insurer shall:

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- (A) Pay to the producing agent of record, for the first year, an amount that is the greater of the insurer's usual and customary commission for the type of policy written or a fee equal to the usual and customary commission of the corporation; or
- (B) Offer to allow the producing agent of record to continue servicing the policy for at least 1 year and offer to pay the agent the greater of the insurer's or the corporation's usual and customary commission for the type of policy written.

If the producing agent is unwilling or unable to accept appointment, the new insurer shall pay the agent in accordance with sub-sub-sub-subparagraph (A).

c. For purposes of determining comparable coverage under sub-subparagraphs a. and b., the comparison must be based on those forms and coverages that are reasonably comparable. The corporation may rely on a determination of comparable coverage and premium made by the producing agent who submits the application to the corporation, made in the agent's capacity as the corporation's agent. A comparison may be made solely of the premium with respect to the main building or structure only on the following basis: the same coverage A or other building limits; the same percentage hurricane deductible that applies on an annual basis or that applies to each hurricane for commercial residential property; the same percentage of ordinance and law coverage, if the same limit is offered by both the corporation

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726 and the authorized insurer; the same mitigation credits, to the 727 extent the same types of credits are offered both by the 728 corporation and the authorized insurer; the same method for loss 729 payment, such as replacement cost or actual cash value, if the 730 same method is offered both by the corporation and the authorized insurer in accordance with underwriting rules; and 731 any other form or coverage that is reasonably comparable as 732 733 determined by the board. If an application is submitted to the 734 corporation for wind-only coverage in the coastal account, the 735 premium for the corporation's wind-only policy plus the premium 736 for the ex-wind policy that is offered by an authorized insurer 737 to the applicant must be compared to the premium for multiperil 738 coverage offered by an authorized insurer, subject to the 739 standards for comparison specified in this subparagraph. If the corporation or the applicant requests from the authorized 741 insurer a breakdown of the premium of the offer by types of 742 coverage so that a comparison may be made by the corporation or 743 its agent and the authorized insurer refuses or is unable to 744 provide such information, the corporation may treat the offer as 745 not being an offer of coverage from an authorized insurer at the 746 insurer's approved rate. 747

- $\ensuremath{\text{6.}}$  Must include rules for classifications of risks and rates.
- 7. Must provide that if premium and investment income for an account attributable to a particular calendar year are in excess of projected losses and expenses for the account attributable to that year, such excess shall be held in surplus in the account. Such surplus must be available to defray deficits in that account as to future years and used for that

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purpose before assessing assessable insurers and assessable insureds as to any calendar year.

- 8. Must provide objective criteria and procedures to be uniformly applied to all applicants in determining whether an individual risk is so hazardous as to be uninsurable. In making this determination and in establishing the criteria and procedures, the following must be considered:
- a. Whether the likelihood of a loss for the individual risk is substantially higher than for other risks of the same class; and
- b. Whether the uncertainty associated with the individual risk is such that an appropriate premium cannot be determined.

The acceptance or rejection of a risk by the corporation <u>must</u> shall be construed as the private placement of insurance, and the provisions of chapter 120 does do not apply.

- 9. Must provide that the corporation make its best efforts to procure catastrophe reinsurance at reasonable rates, to cover its projected 100-year probable maximum loss as determined by the board of governors. If catastrophe reinsurance is not available at reasonable rates, the corporation need not purchase it, but the corporation shall include the costs of reinsurance to cover its projected 100-year probable maximum loss in its rate calculations even if it does not purchase catastrophe reinsurance.
- 10. The policies issued by the corporation must provide that if the corporation or the market assistance plan obtains an offer from an authorized insurer to cover the risk at its approved rates, the risk is no longer eligible for renewal

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through the corporation, except as otherwise provided in this subsection.

- 11. Corporation policies and applications must include a notice that the corporation policy could, under this section, be replaced with a policy issued by an authorized insurer which does not provide coverage identical to the coverage provided by the corporation. The notice must also specify that acceptance of corporation coverage creates a conclusive presumption that the applicant or policyholder is aware of this potential.
- 12. May establish, subject to approval by the office, different eligibility requirements and operational procedures for any line or type of coverage for any specified county or area if the board determines that such changes are justified due to the voluntary market being sufficiently stable and competitive in such area or for such line or type of coverage and that consumers who, in good faith, are unable to obtain insurance through the voluntary market through ordinary methods continue to have access to coverage from the corporation. If coverage is sought in connection with a real property transfer, the requirements and procedures may not provide an effective date of coverage later than the date of the closing of the transfer as established by the transferor, the transferee, and, if applicable, the lender.
- 13. Must provide that, with respect to the coastal account, any assessable insurer with a surplus as to policyholders of \$25 million or less writing 25 percent or more of its total countrywide property insurance premiums in this state may petition the office, within the first 90 days of each calendar year, to qualify as a limited apportionment company. A regular

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assessment levied by the corporation on a limited apportionment company for a deficit incurred by the corporation for the coastal account may be paid to the corporation on a monthly basis as the assessments are collected by the limited apportionment company from its insureds, but a limited apportionment company must begin collecting the regular assessments not later than 90 days after the regular assessments are levied by the corporation, and the regular assessments must be paid in full within 15 months after being levied by the corporation. A limited apportionment company shall collect from its policyholders any emergency assessment imposed under subsubparagraph (b) 3.d. The plan must provide that, if the office determines that any regular assessment will result in an impairment of the surplus of a limited apportionment company, the office may direct that all or part of such assessment be deferred as provided in subparagraph (q)4. However, an emergency assessment to be collected from policyholders under subsubparagraph (b) 3.d. may not be limited or deferred.

- 14. Must provide that the corporation appoint as its licensed agents only those agents who throughout such appointments also hold an appointment as defined in s. 626.015 by an insurer who is authorized to write and is actually writing or renewing personal lines residential property coverage, commercial residential property coverage, or commercial nonresidential property coverage within this the state.
- 15. Must provide a premium payment plan option to its policyholders which, at a minimum, allows for quarterly and semiannual payment of premiums. A monthly payment plan may, but is not required to, be offered.

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842	16. Must limit coverage on mobile homes or manufactured
843	homes built before 1994 to actual cash value of the dwelling
844	rather than replacement costs of the dwelling.
845	17. Must provide coverage for manufactured or mobile home
846	dwellings. Such coverage must also include the following
847	attached structures:
848	a. Screened enclosures that are aluminum framed or screened
849	enclosures that are not covered by the same or substantially the
850	same materials as those of the primary dwelling;
851	b. Carports that are aluminum or carports that are not
852	covered by the same or substantially the same materials as those
853	of the primary dwelling; and
854	c. Patios that have a roof covering that is constructed of
855	materials that are not the same or substantially the same
856	materials as those of the primary dwelling.
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858	The corporation shall make available a policy for mobile homes
859	or manufactured homes for a minimum insured value of at least
860	\$3,000.
861	18. May provide such limits of coverage as the board
862	determines, consistent with the requirements of this subsection.
863	19. May require commercial property to meet specified
864	hurricane mitigation construction features as a condition of
865	eligibility for coverage.
866	20. Must provide that new or renewal policies issued by the
867	corporation on or after January 1, 2012, which cover sinkhole
868	loss do not include coverage for any loss to appurtenant
869	structures, driveways, sidewalks, decks, or patios that are

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directly or indirectly caused by sinkhole activity. The

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corporation shall exclude such coverage using a notice of coverage change, which may be included with the policy renewal, and not by issuance of a notice of nonrenewal of the excluded coverage upon renewal of the current policy.

21. As of January 1, 2012, must require that the agent obtain from an applicant for coverage from the corporation an acknowledgment signed by the applicant, which includes, at a minimum, the following statement:

## ACKNOWLEDGMENT OF POTENTIAL SURCHARGE AND ASSESSMENT LIABILITY:

- 1. AS A POLICYHOLDER OF CITIZENS PROPERTY INSURANCE CORPORATION, I UNDERSTAND THAT IF THE CORPORATION SUSTAINS A DEFICIT AS A RESULT OF HURRICANE LOSSES OR FOR ANY OTHER REASON, MY POLICY COULD BE SUBJECT TO SURCHARGES, WHICH WILL BE DUE AND PAYABLE UPON RENEWAL, CANCELLATION, OR TERMINATION OF THE POLICY, AND THAT THE SURCHARGES COULD BE AS HIGH AS 45 PERCENT OF MY PREMIUM, OR A DIFFERENT AMOUNT AS IMPOSED BY THE FLORIDA LEGISLATURE.
- 2. I UNDERSTAND THAT I CAN AVOID THE CITIZENS POLICYHOLDER SURCHARGE, WHICH COULD BE AS HIGH AS 45 PERCENT OF MY PREMIUM, BY OBTAINING COVERAGE FROM A PRIVATE MARKET INSURER AND THAT TO BE ELIGIBLE FOR COVERAGE BY CITIZENS, I MUST FIRST TRY TO OBTAIN PRIVATE MARKET COVERAGE BEFORE APPLYING FOR OR RENEWING COVERAGE WITH CITIZENS. I UNDERSTAND THAT PRIVATE MARKET INSURANCE RATES ARE REGULATED AND APPROVED BY THE STATE.
- 3. I UNDERSTAND THAT I MAY BE SUBJECT TO EMERGENCY
  ASSESSMENTS TO THE SAME EXTENT AS POLICYHOLDERS OF OTHER

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INSURANCE COMPANIES, OR A DIFFERENT AMOUNT AS IMPOSED BY THE FLORIDA LEGISLATURE.

- 4. I ALSO UNDERSTAND THAT CITIZENS PROPERTY INSURANCE CORPORATION IS NOT SUPPORTED BY THE FULL FAITH AND CREDIT OF THE STATE OF FLORIDA.
- a. The corporation shall maintain, in electronic format or otherwise, a copy of the applicant's signed acknowledgment and provide a copy of the statement to the policyholder as part of the first renewal after the effective date of this subparagraph.
- b. The signed acknowledgment form creates a conclusive presumption that the policyholder understood and accepted his or her potential surcharge and assessment liability as a policyholder of the corporation.
- 22. The corporation shall pay a producing agent of record a reasonable commission not to exceed the average of commissions paid in the preceding year by the 20 admitted insurers writing the greatest market share of property insurance in this state.
- (n)1. Rates for coverage provided by the corporation must be actuarially sound and subject to s. 627.062, except as otherwise provided in this paragraph. The corporation shall file its recommended rates with the office at least annually. The corporation shall provide any additional information regarding the rates which the office requires. The office shall consider the recommendations of the board and issue a final order establishing the rates for the corporation within 45 days after the recommended rates are filed. The corporation may not pursue an administrative challenge or judicial review of the final order of the office.

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2. In addition to the rates otherwise determined pursuant to this paragraph, the corporation shall impose and collect an amount equal to the premium tax provided in s. 624.509 to augment the financial resources of the corporation.

- 3. If After the public hurricane loss-projection model under s. 627.06281  $\underline{is}$  has been found to be accurate and reliable by the Florida Commission on Hurricane Loss Projection Methodology,  $\underline{it}$  must  $\underline{the}$  model shall be considered when establishing the windstorm portion of the corporation's rates. The corporation may use the public model results in combination with the results of private models to calculate rates for the windstorm portion of the corporation's rates. This subparagraph does not require or allow the corporation to adopt rates lower than the rates otherwise required or allowed by this paragraph.
- 4. The corporation must make a recommended actuarially sound rate filing for each personal and commercial line of business it writes.
- 5. Notwithstanding the board's recommended rates and the office's final order regarding the corporation's filed rates under subparagraph 1., the corporation shall annually implement a rate increase that which, except for sinkhole coverage, does not exceed the following for any single policy issued by the corporation, excluding coverage changes and surcharges:
  - a. Eleven percent for 2022.

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- b. Twelve percent for 2023.
- c. Thirteen percent for 2024.
- d. Fourteen percent for 2025.
- e. Fifteen percent for 2026 and all subsequent years.
- 6. The corporation may also implement an increase to

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reflect the effect on the corporation of the cash buildup factor pursuant to s. 215.555(5)(b).

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- 7. The corporation's implementation of rates as prescribed in subparagraph 5. <u>must shall</u> cease for any line of business written by the corporation upon the corporation's implementation of actuarially sound rates. Thereafter, the corporation shall annually make a recommended actuarially sound rate filing for each commercial and personal line of business the corporation writes.
- (q)1. The corporation shall certify to the office its needs for annual assessments as to a particular calendar year, and for any interim assessments that it deems to be necessary to sustain operations as to a particular year pending the receipt of annual assessments. Upon verification, the office shall approve such certification, and the corporation shall levy such annual or interim assessments. Such assessments shall be prorated as provided in paragraph (b). The corporation shall take all reasonable and prudent steps necessary to collect the amount of assessments due from each assessable insurer, including, if prudent, filing suit to collect the assessments, and the office may provide such assistance to the corporation it deems appropriate. If the corporation is unable to collect an assessment from any assessable insurer, the uncollected assessments shall be levied as an additional assessment against the assessable insurers and any assessable insurer required to pay an additional assessment as a result of such failure to pay shall have a cause of action against such nonpaying assessable insurer. Assessments shall be included as an appropriate factor in the making of rates. The failure of a surplus lines agent to

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collect and remit any regular or emergency assessment levied by the corporation is considered to be a violation of s. 626.936 and subjects the surplus lines agent to the penalties provided in that section.

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2. The governing body of any unit of local government, any residents of which are insured by the corporation, may issue bonds as defined in s. 125.013 or s. 166.101 from time to time to fund an assistance program, in conjunction with the corporation, for the purpose of defraying deficits of the corporation. In order to avoid needless and indiscriminate proliferation, duplication, and fragmentation of such assistance programs, any unit of local government, any residents of which are insured by the corporation, may provide for the payment of losses, regardless of whether or not the losses occurred within or outside of the territorial jurisdiction of the local government. Revenue bonds under this subparagraph may not be issued until validated pursuant to chapter 75, unless a state of emergency is declared by executive order or proclamation of the Governor pursuant to s. 252.36 making such findings as are necessary to determine that it is in the best interests of, and necessary for, the protection of the public health, safety, and general welfare of residents of this state and declaring it an essential public purpose to permit certain municipalities or counties to issue such bonds as will permit relief to claimants and policyholders of the corporation. Any such unit of local government may enter into such contracts with the corporation and with any other entity created pursuant to this subsection as are necessary to carry out this paragraph. Any bonds issued under this subparagraph shall be payable from and secured by

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moneys received by the corporation from emergency assessments under sub-subparagraph (b)3.d., and assigned and pledged to or on behalf of the unit of local government for the benefit of the holders of such bonds. The funds, credit, property, and taxing power of the state or of the unit of local government  $\underline{may}$  shall not be pledged for the payment of such bonds.

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3.a. The corporation shall adopt one or more programs subject to approval by the office for the reduction of both new and renewal writings in the corporation. Beginning January 1, 2008, any program the corporation adopts for the payment of bonuses to an insurer for each risk the insurer removes from the corporation shall comply with s. 627.3511(2) and may not exceed the amount referenced in s. 627.3511(2) for each risk removed. The corporation may consider any prudent and not unfairly discriminatory approach to reducing corporation writings, and may adopt a credit against assessment liability or other liability that provides an incentive for insurers to take risks out of the corporation and to keep risks out of the corporation by maintaining or increasing voluntary writings in counties or areas in which corporation risks are highly concentrated and a program to provide a formula under which an insurer voluntarily taking risks out of the corporation by maintaining or increasing voluntary writings will be relieved wholly or partially from assessments under sub-subparagraph (b) 3.a. However, any "takeout bonus" or payment to an insurer must be conditioned on the property being insured for at least 5 years by the insurer, unless canceled or nonrenewed by the policyholder. If the policy is canceled or nonrenewed by the policyholder before the end of the 5-year period, the amount of the take-out bonus must be

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prorated for the time period the policy was insured. When the corporation enters into a contractual agreement for a take-out plan, the producing agent of record of the corporation policy is entitled to retain any unearned commission on such policy, and the insurer shall either:

- (I) Pay to the producing agent of record of the policy, for the first year, an amount which is the greater of the insurer's usual and customary commission for the type of policy written or a policy fee equal to the usual and customary commission of the corporation; or
- (II) Offer to allow the producing agent of record of the policy to continue servicing the policy for a period of not less than 1 year and offer to pay the agent the insurer's usual and customary commission for the type of policy written. If the producing agent is unwilling or unable to accept appointment by the new insurer, the new insurer shall pay the agent in accordance with sub-sub-subparagraph (I).
- b. Any credit or exemption from regular assessments adopted under this subparagraph shall last no longer than the 3 years following the cancellation or expiration of the policy by the corporation. With the approval of the office, the board may extend such credits for an additional year if the insurer guarantees an additional year of renewability for all policies removed from the corporation, or for 2 additional years if the insurer guarantees 2 additional years of renewability for all policies so removed.
- c. There shall be no credit, limitation, exemption, or deferment from emergency assessments to be collected from policyholders pursuant to sub-subparagraph (b)3.d.

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1074 d. Notwithstanding any other law, for purposes of a 1075 depopulation, take-out, or keep-out program adopted by the 1076 corporation, including an initial or renewal offer of coverage 1077 made to a policyholder removed from the corporation pursuant to 1078 such program, an eligible surplus lines insurer may participate 1079 in the program in the same manner and on the same terms as an 1080 authorized insurer, except as provided under this sub-1081 subparagraph. 1082 (I) To qualify for participation, the surplus lines insurer 1083 must first obtain approval from the office for its depopulation, 1084 take-out, or keep-out plan and then comply with all of the corporation's requirements for the plan applicable to admitted 1085 1086 insurers and with all statutory provisions applicable to the 1087 removal of policies from the corporation. 1088 (II) In considering a surplus lines insurer's request for approval for its plan, the office shall determine whether the 1089 1090 surplus lines insurer meets the following requirements: 1091 (A) Maintains a surplus of \$50 million on a company or 1092 pooled basis; 1093 (B) Has a superior, excellent, exceptional, or equally 1094 comparable financial strength rating by a rating agency 1095 acceptable to the office; 1096 (C) Maintains reserves, surplus, reinsurance, and 1097 reinsurance equivalents sufficient to cover the insurer's 100-1098 year probable maximum hurricane loss at least twice in a single hurricane season and submits such reinsurance to the office to 1099 1100 review for purposes of the take-out; 1101 (D) Provides prominent notice to the policyholder before the assumption of the policy that surplus lines policies are not 1102

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1103	provided coverage by the Florida Insurance Guaranty Association
1104	and provides an outline of any substantial differences in
1105	coverage between the existing policy and the policy being
1106	offered to the insured; and
1107	(E) Provides policy coverage similar to that provided by
1108	the corporation.
1109	(III) To obtain approval for a plan, the surplus lines
1110	insurer must file the following with the office:
1111	(A) Information requested by the office to demonstrate
1112	compliance with s. 624.404(3), including biographical
1113	affidavits, fingerprints processed pursuant to s. 624.34, and
1114	the results of criminal history records checks for officers and
1115	directors of the insurer and its parent or holding company;
1116	(B) A service-of-process consent and agreement form
1117	executed by the insurer;
1118	(C) Proof that the insurer has been an eligible or
1119	authorized insurer for at least 3 years;
1120	(D) A duly authenticated copy of the insurer's current
1121	audited financial statement, in English, which, in the case of
1122	statements originally made in the currencies of other countries,
1123	expresses all monetary values in United States dollars, at an
1124	exchange rate then current and shown in the statement, and
1125	including any additional information relative to the insurer as
1126	the office may request;
1127	(E) A complete certified copy of the latest official
1128	financial statement required by the insurer's domiciliary state,
1129	if different from the statement required by sub-sub-sub-
1130	subparagraph (D); and
1131	(F) If applicable, a copy of the United States trust

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1132	account agreement.
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1134	This sub-sub-subparagraph does not subject any surplus lines
1135	insurer to requirements in addition to part VIII of chapter 626.
1136	Surplus lines brokers making an offer of coverage under this
1137	sub-subparagraph are not required to comply with s.
1138	626.916(1)(a), (b), (c), or (e).
1139	(IV) Within 10 days after the date of assumption, the
1140	surplus lines insurer assuming policies from the corporation
1141	shall remit to the Bureau of Collateral Management within the
1142	Department of Financial Services a special deposit equal to the
1143	unearned premium net of unearned commissions on the assumed
1144	block of business. The surplus lines insurer shall submit to the
1145	office, along with the special deposit, an accounting of the
1146	policies assumed and the amount of unearned premium for such
1147	policies and a sworn affidavit attesting to the accuracy of the
1148	accounting by an officer of the surplus lines insurer.
1149	Thereafter, the surplus lines insurer shall make a filing within
1150	10 days after the end of each calendar quarter attesting to the
1151	unearned premium in force for the previous quarter on policies
1152	assumed from the corporation and shall submit additional funds
1153	with that filing if the special deposit is insufficient to cover
1154	the unearned premium on assumed policies, or shall receive a
1155	return of funds within 60 days if the special deposit exceeds
1156	the amount of unearned premium required for assumed policies.
1157	The special deposit is an asset of the surplus lines insurer
1158	which is held by the department for the benefit of state
1159	policyholders of the surplus lines insurer in the event of the
1160	insolvency of the surplus lines insurer. If an order of

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liquidation is entered in any state against the surplus lines insurer, the department may use the special deposit for payment of unearned premium or policy claims, return all or part of the deposit to the domiciliary receiver, or use the funds in accordance with any action authorized under part I of chapter 631 or in compliance with any order of a court having

jurisdiction over the insolvency.

(V) In advance of a surplus lines insurer assuming a policy, surplus lines brokers representing a surplus lines insurer on a take-out program shall obtain confirmation, in written or e-mail form, from each producing agent stating that the agent is willing to participate in the take-out program with the surplus lines insurer engaging in the take-out program. The take-out program is also subject to s. 627.3517. If a policyholder is selected for removal from the corporation by a surplus lines insurer and an authorized insurer, the corporation must give priority to the offer of coverage from the authorized insurer.

(VI) (A) A risk that has a dwelling replacement cost of \$700,000 or more or a single condominium unit that has a combined dwelling and contents replacement cost of \$700,000 or more is not eligible for coverage by the corporation if it is offered comparable coverage from a qualified surplus lines insurer at a premium no greater than 15 percent above the premium charged by the corporation.

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#### coverage from a qualified surplus lines insurer.

- 4. The plan shall provide for the deferment, in whole or in part, of the assessment of an assessable insurer, other than an emergency assessment collected from policyholders pursuant to sub-subparagraph (b)3.d., if the office finds that payment of the assessment would endanger or impair the solvency of the insurer. In the event an assessment against an assessable insurer is deferred in whole or in part, the amount by which such assessment is deferred may be assessed against the other assessable insurers in a manner consistent with the basis for assessments set forth in paragraph (b).
- 5. Effective July 1, 2007, in order to evaluate the costs and benefits of approved take-out plans, if the corporation pays a bonus or other payment to an insurer for an approved take-out plan, it shall maintain a record of the address or such other identifying information on the property or risk removed in order to track if and when the property or risk is later insured by the corporation.
- 6. Any policy taken out, assumed, or removed from the corporation is, as of the effective date of the take-out, assumption, or removal, direct insurance issued by the insurer and not by the corporation, even if the corporation continues to service the policies. This subparagraph applies to policies of the corporation and not policies taken out, assumed, or removed from any other entity.
- 7. For a policy taken out, assumed, or removed from the corporation, the insurer may, for a period of no more than 3 years, continue to use any of the corporation's policy forms or endorsements that apply to the policy taken out, removed, or

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assumed without obtaining approval from the office for use of such policy form or endorsement.

- (x)1. The following records of the corporation are confidential and exempt from the provisions of s. 119.07(1) and s. 24(a), Art. I of the State Constitution:
- a. Underwriting files, except that a policyholder or an applicant shall have access to his or her own underwriting files. Confidential and exempt underwriting file records may also be released to other governmental agencies upon written request and demonstration of need; such records held by the receiving agency remain confidential and exempt as provided herein.
- b. Claims files, until termination of all litigation and settlement of all claims arising out of the same incident, although portions of the claims files may remain exempt, as otherwise provided by law. Confidential and exempt claims file records may be released to other governmental agencies upon written request and demonstration of need; such records held by the receiving agency remain confidential and exempt as provided herein.
- c. Records obtained or generated by an internal auditor pursuant to a routine audit, until the audit is completed, or if the audit is conducted as part of an investigation, until the investigation is closed or ceases to be active. An investigation is considered "active" while the investigation is being conducted with a reasonable, good faith belief that it could lead to the filing of administrative, civil, or criminal proceedings.
  - d. Matters reasonably encompassed in privileged attorney-

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client communications.

- e. Proprietary information licensed to the corporation under contract and the contract provides for the confidentiality of such proprietary information.
- f. All information relating to the medical condition or medical status of a corporation employee which is not relevant to the employee's capacity to perform his or her duties, except as otherwise provided in this paragraph. Information that is exempt includes shall include, but is not limited to, information relating to workers' compensation, insurance benefits, and retirement or disability benefits.
- g. Upon an employee's entrance into the employee assistance program, a program to assist any employee who has a behavioral or medical disorder, substance abuse problem, or emotional difficulty that affects the employee's job performance, all records relative to that participation are shall be confidential and exempt from the provisions of s. 119.07(1) and s. 24(a), Art. I of the State Constitution, except as otherwise provided in s. 112.0455(11).
- h. Information relating to negotiations for financing, reinsurance, depopulation, or contractual services, until the conclusion of the negotiations.
- i. Minutes of closed meetings regarding underwriting files, and minutes of closed meetings regarding an open claims file until termination of all litigation and settlement of all claims with regard to that claim, except that information otherwise confidential or exempt by law must shall be redacted.
- 2. If an authorized insurer, a reinsurance intermediary, an eligible surplus lines insurer, or an entity that has filed an

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1277 application with the office for licensure as a property and 1278 casualty insurer in this state is considering writing or 1279 assisting in the underwriting of a risk insured by the 1280 corporation, relevant information from both the underwriting 1281 files and confidential claims files may be released to the 1282 insurer, reinsurance intermediary, eligible surplus lines 1283 insurer, or entity that has been created to seek authority to 1284 write property insurance in this state, provided that the 1285 recipient insurer agrees in writing, notarized and under oath, 1286 to maintain the confidentiality of such files. If a policy file 1287 is transferred to an insurer, that policy file is no longer a 1288 public record because it is not held by an agency subject to the 1289 provisions of the public records law. Underwriting files and 1290 confidential claims files may also be released to staff and the 1291 board of governors of the market assistance plan established 1292 pursuant to s. 627.3515, who must retain the confidentiality of 1293 such files, except such files may be released to authorized 1294 insurers that are considering assuming the risks to which the 1295 files apply, provided the insurer agrees in writing, notarized 1296 and under oath, to maintain the confidentiality of such files. 1297 Finally, the corporation or the board or staff of the market 1298 assistance plan may make the following information obtained from 1299 underwriting files and confidential claims files available to an 1300 entity that has obtained a permit to become an authorized 1301 insurer, a reinsurer that may provide reinsurance under s. 1302 624.610, a licensed reinsurance broker, a licensed rating 1303 organization, a modeling company, or a licensed general lines 1304 insurance agent: name, address, and telephone number of the 1305 residential property owner or insured; location of the risk;

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1306 rating information; loss history; and policy type. The receiving 1307 person must retain the confidentiality of the information 1308 received and may use the information only for the purposes of 1309 developing a take-out plan or a rating plan to be submitted to 1310 the office for approval or otherwise analyzing the underwriting 1311 of a risk or risks insured by the corporation on behalf of the 1312 private insurance market. A licensed general lines insurance 1313 agent may not use such information for the direct solicitation 1314 of policyholders.

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- 3. A policyholder who has filed suit against the corporation has the right to discover the contents of his or her own claims file to the same extent that discovery of such contents would be available from a private insurer in litigation as provided by the Florida Rules of Civil Procedure, the Florida Evidence Code, and other applicable law. Pursuant to subpoena, a third party has the right to discover the contents of an insured's or applicant's underwriting or claims file to the same extent that discovery of such contents would be available from a private insurer by subpoena as provided by the Florida Rules of Civil Procedure, the Florida Evidence Code, and other applicable law, and subject to any confidentiality protections requested by the corporation and agreed to by the seeking party or ordered by the court. The corporation may release confidential underwriting and claims file contents and information as it deems necessary and appropriate to underwrite or service insurance policies and claims, subject to any confidentiality protections deemed necessary and appropriate by the corporation.
- 4. Portions of meetings of the corporation are exempt from the provisions of s. 286.011 and s. 24(b), Art. I of the State

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Constitution wherein confidential underwriting files or confidential open claims files are discussed. All portions of corporation meetings which are closed to the public shall be recorded by a court reporter. The court reporter shall record the times of commencement and termination of the meeting, all discussion and proceedings, the names of all persons present at any time, and the names of all persons speaking. No portion of any closed meeting shall be off the record. Subject to the provisions hereof and s. 119.07(1)(d)-(f), the court reporter's notes of any closed meeting shall be retained by the corporation for a minimum of 5 years. A copy of the transcript, less any exempt matters, of any closed meeting wherein claims are discussed shall become public as to individual claims after settlement of the claim.

Section 3. Section 627.3517, Florida Statutes, is amended to read:

627.3517 Consumer choice.—No provision of s. 627.351, s. 627.3511, or s. 627.3515 shall be construed to impair the right of any insurance risk apportionment plan policyholder, upon receipt of any keep-out keepout or take-out offer, to retain his or her current agent, so long as that agent is duly licensed and appointed by the insurance risk apportionment plan or otherwise authorized to place business with the insurance risk apportionment plan. This right may shall not be canceled, suspended, impeded, abridged, or otherwise compromised by any rule, plan of operation, or depopulation plan, whether through keep-out keepout, take-out, midterm assumption, or any other means, of any insurance risk apportionment plan or depopulation plan, including, but not limited to, those described in s.

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1364	627.351, s. 627.3511, or s. 627.3515. The commission shall adopt
1365	any rules necessary to cause any insurance risk apportionment
1366	plan or market assistance plan under such sections to
1367	demonstrate that the operations of the plan do not interfere
1368	with, promote, or allow interference with the rights created
1369	under this section. If the policyholder's current agent is
1370	unable or unwilling to be appointed with the insurer making the
1371	take-out or $\underline{\text{keep-out}}$ $\underline{\text{keepout}}$ offer, the policyholder $\underline{\text{is}}$ $\underline{\text{shall}}$
1372	not be disqualified from participation in the appropriate
1373	insurance risk apportionment plan because of an offer of
1374	coverage in the voluntary market. An offer of full property
1375	insurance coverage by the insurer currently insuring either the
1376	ex-wind or wind-only coverage on the policy to which the offer
1377	applies $\underline{\text{is}}$ shall not be considered a take-out or $\underline{\text{keep-out}}$
1378	keepout offer. Any rule, plan of operation, or plan of
1379	depopulation, through $\underline{\text{keep-out}}$ $\underline{\text{keepout}}$ , take-out, midterm
1380	assumption, or any other means, of any property insurance risk
1381	apportionment plan under s. 627.351(2) or (6) is subject to ss.
1382	627.351(2)(b) and (6)(c) and 627.3511(4).
1383	Section 4. Subsection (5) of section 627.3518, Florida
1384	Statutes, is amended, and paragraph (a) of subsection (6) and
1385	paragraph (a) of subsection (7) of that section are reenacted,
1386	to read:
1387	627.3518 Citizens Property Insurance Corporation
1388	policyholder eligibility clearinghouse program.—The purpose of
1389	this section is to provide a framework for the corporation to
1390	implement a clearinghouse program by January 1, 2014.
1391	(5) Notwithstanding s. 627.3517, any applicant for new
1392	coverage from the corporation is not eligible for coverage from

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24-00069B-22 2022186 1393 the corporation if provided an offer of coverage from an 1394 authorized insurer through the program at a premium that is at 1395 or below the eligibility threshold established in s. 1396 627.351(6)(c)5.a. Whenever an offer of coverage for a personal 1397 lines risk is received for a policyholder of the corporation at 1398 renewal from an authorized insurer through the program, if the 1399 offer is at or below the eligibility threshold specified in s. 1400 627.351(6)(c)5.a. equal to or less than the corporation's 1401 renewal premium for comparable coverage, the risk is not 1402 eligible for coverage with the corporation. In the event that an 1403 offer of coverage for a new applicant or a personal lines risk at renewal is received from an authorized insurer through the 1404 1405 program, and the premium offered exceeds the eligibility 1406 thresholds specified threshold contained in s. 1407 627.351(6)(c)5.a., the applicant or insured may elect to accept 1408 such coverage, or may elect to accept or continue coverage with 1409 the corporation. In the event an offer of coverage for a 1410 personal lines risk is received from an authorized insurer at 1411 renewal through the program, and the premium offered is more 1412 than the corporation's renewal premium for comparable coverage, 1413 the insured may elect to accept such coverage, or may elect to 1414 accept or continue coverage with the corporation. Section 1415 627.351(6)(c)5.a.(I) does not apply to an offer of coverage from 1416 an authorized insurer obtained through the program. An applicant 1417 for coverage from the corporation who was declared ineligible 1418 for coverage at renewal by the corporation in the previous 36 1419 months due to an offer of coverage pursuant to this subsection 1420 shall be considered a renewal under this section if the 1421 corporation determines that the authorized insurer making the

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1422	offer of coverage pursuant to this subsection continues to
1423	insure the applicant and increased the rate on the policy in
1424	excess of the increase allowed for the corporation under s.
1425	627.351(6)(n)5.
1426	(6) Independent insurance agents submitting new
1427	applications for coverage or that are the agent of record on a
1428	renewal policy submitted to the program:
1429	(a) Are granted and must maintain ownership and the
1430	exclusive use of expirations, records, or other written or
1431	electronic information directly related to such applications or
1432	renewals written through the corporation or through an insurer
1433	participating in the program, notwithstanding s.
1434	627.351(6)(c)5.a.(I)(B) and (II)(B). Such ownership is granted
1435	for as long as the insured remains with the agency or until sold
1436	or surrendered in writing by the agent. Contracts with the
1437	corporation or required by the corporation must not amend,
1438	modify, interfere with, or limit such rights of ownership. Such
1439	expirations, records, or other written or electronic information
1440	may be used to review an application, issue a policy, or for any
1441	other purpose necessary for placing such business through the
1442	program.
1443	
1444	Applicants ineligible for coverage in accordance with subsection
1445	(5) remain ineligible if their independent agent is unwilling or
1446	unable to enter into a standard or limited agency agreement with
1447	an insurer participating in the program.
1448	(7) Exclusive agents submitting new applications for
1449	coverage or that are the agent of record on a renewal policy
1450	submitted to the program:

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(a) Must maintain ownership and the exclusive use of expirations, records, or other written or electronic information directly related to such applications or renewals written through the corporation or through an insurer participating in the program, notwithstanding s. 627.351(6)(c)5.a.(I)(B) and (II) (B). Contracts with the corporation or required by the corporation must not amend, modify, interfere with, or limit such rights of ownership. Such expirations, records, or other written or electronic information may be used to review an application, issue a policy, or for any other purpose necessary for placing such business through the program.

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Applicants ineligible for coverage in accordance with subsection (5) remain ineligible if their exclusive agent is unwilling or unable to enter into a standard or limited agency agreement with an insurer making an offer of coverage to that applicant.

Section 5. This act shall take effect January 1, 2023.

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## The Florida Senate

# **APPEARANCE RECORD**

SB 186

1/25/22

Bank	Meeting Date ing & Insurance	, Senat	Deliver both copies of th te professional staff conduc	Bill Number or Topic	
	Committee				Amendment Barcode (if applicable)
Name	Carolyn Johnson	on		Phone	-1200
Address	136 S Bronoug	ıh St		<sub>Email</sub> cjoł	nnson@flchamber.com
	Street				
	Tallahassee	FL	32301		
	City	State	Zip		
	<b>Speaking:</b> For	Against Info	rmation <b>OR</b>	Waive Speaking:	In Support Against
		PLEAS	E CHECK ONE OF TH	IE FOLLOWING:	
I am appearing without compensation or sponsorship.			I am a registered lobbyist, representing:		I am not a lobbyist, but received something of value for my appearance
		FL	Chamber of Con	nmerce	(travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules pdf (fisenate gov)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

# The Florida Senate

# **APPEARANCE RECORD**

186		
	Bill Number or Topic	

Meeting Date  Banking and Insurance		Senate	Deliver both copies of this for e professional staff conducting	Bill Number or Topic	
Вапкіі	Committee	School	<b>5 P</b> 101 <b>C</b> 33101101101111111111111111111111111111	3	Amendment Barcode (if applicable)
Name  Julie Fess  Address 215 S. Monroe Street				Phone	3776
		eet		Email_jfess@g	gunster.com
	Street				
Tallahassee		FL	32301		Reset Form
	City	State	Zip	-	
	<b>Speaking:</b> For	Against Info	rmation <b>OR</b> W	/aive Speaking: 🔽	In Support
		PLEASI	E CHECK ONE OF THE	FOLLOWING:	
I am appearing without compensation or sponsorship.		,	l am a registered lobbyist, representing: urity First		I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules pdf (flsenate gov)

This form is part of the public record for this meeting.

1/25/2022

5-001 (08/10/2021)

# The Florida Senate APPEARANCE RECORD Bill Number or Topic Meeting Date Deliver both copies of this form to Senate professional staff conducting the meeting Amendment Barcode (if applicable) Committee HANDERHAN Phone **Address** Street OR Waive Speaking: Information Against PLEASE CHECK ONE OF THE FOLLOWING:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules, pdf (fisenate.gov)

FATR

am a registered lobbyist,

This form is part of the public record for this meeting.

I am appearing without

compensation or sponsorship.

5-001 (08/10/2021)

I am not a lobbyist, but received

(travel, meals, lodging, etc.),

sponsored by:

something of value for my appearance

ORD 573 186
Bill Number or Topic
eting 154092
Amendment Barcode (if applicable)
Amendment Barcode (if applicable)
Paul & rambaconsulty.c
peaking: In Support
WING:
I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:
i

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules, pdf (fisenate appl)

This form is part of the public record for this meeting.

5-001 (08/10/2021)

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared	d By: The	Professional Sta	of the Committee	on Criminal Jus	tice
BILL:	CS/SB 266					
INTRODUCER:	Criminal Jus	stice Con	nmittee and Se	enator Diaz		
SUBJECT:	Motor Vehic	cle Insura	ance			
DATE:	January 26,	2022	REVISED:			
ANAL	YST	STAFF	DIRECTOR	REFERENCE		ACTION
. Erickson		Jones		CJ	Fav/CS	
. Arnold		Knudson		ACJ	Favorable	
·				AP		

### Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

## I. Summary:

CS/SB 266 creates s. 627.7491, F.S., which provides that if an employing agency of a law enforcement officer authorizes the officer to travel to his or her place of residence in an official law enforcement vehicle outside of the course and scope of the officer's employment or function, the employing agency must maintain current and valid motor vehicle insurance.

This motor vehicle insurance includes bodily injury, death, and property damage liability coverage that covers the period in which a law enforcement officer travels to or from work in an official law enforcement vehicle and covers the time a law enforcement officer travels to and from any other employing agency assignment in an official law enforcement vehicle. However, such motor vehicle insurance is not required to provide for coverage if:

- The law enforcement officer makes a distinct deviation for a nonessential personal errand unless a collective bargaining agreement permits such deviation; or
- The law enforcement officer acts in bad faith or with malicious purpose or in a manner exhibiting wanton and willful disregard of human rights, safety, or property.

Any suit or action brought or maintained against an employing agency for damages arising out of tort pursuant to the bill are limited to the statutory damages caps in s. 768.28(5), F.S. (\$200,000 per person and \$300,000 per incident). Further, the employing agency is authorized to be self-insured, to enter into risk management programs, or to purchase liability insurance in order to meet the bill's requirements.

Finally, the bill provides a declaration of an important state interest.

The bill may have a fiscal impact on counties and municipalities. See Section V. Fiscal Impact Statement.

The bill takes effect July 1, 2022.

#### II. Present Situation:

#### **Motor Vehicle Insurance**

Chapter 627, part XI, F.S., Motor Vehicle and Casualty Insurance Contracts, and ch. 324, F.S., the Financial Responsibility Law of 1955, establish motor vehicle insurance coverage requirements. Florida's financial responsibility law exists to ensure that the privilege of owning or operating a motor vehicle on the public streets and highways is exercised with due consideration for others and their property, to promote safety, and to provide financial security requirements for the owners or operators of motor vehicles who are responsible to recompense others for injury to person or property caused by a motor vehicle.<sup>1</sup>

Florida law requires owners of motor vehicles with four or more wheels to purchase both \$10,000 of property damage (PD) liability insurance and \$10,000 of personal injury protection (PIP) insurance.<sup>2</sup>

PD liability insurance covers damage to, or destruction of, property of others as a result of a crash.<sup>3</sup>

PIP insurance, on the other hand, compensates insured persons injured in accidents regardless of fault.<sup>4</sup> Policyholders are indemnified by their own insurer. The intent of no-fault insurance is to provide for medical, surgical, funeral, and disability insurance benefits without regard to fault.<sup>5</sup> This coverage also provides policyholders with immunity from liability for economic damages up to the policy limits and limits tort suits for non-economic damages (pain and suffering) below a specified injury threshold.<sup>6</sup>

A driver's license and vehicle registration are subject to suspension for failure to comply with the security requirement to maintain PD liability insurance and PIP insurance coverage.<sup>7</sup> A

<sup>&</sup>lt;sup>1</sup> Section 324.011, F.S.

<sup>&</sup>lt;sup>2</sup> See ss. 627.733 and 324.022, F.S. A driver in compliance with the requirement to carry PIP insurance coverage is not required to maintain bodily injury (BI) liability coverage. However, Florida law requires proof of ability to pay monetary damages in the amount of \$10,000 because of bodily injury to, or death of, one person in any one crash, and \$20,000 for bodily injury to, or death of, two or more persons in any one crash, and \$10,000 in the event of damage to property of others, or \$30,000 combined BI/PD liability insurance after a motor vehicle accident. See ss. 324.011 and 324.051, F.S.

<sup>&</sup>lt;sup>3</sup> Section 324.022, F.S.

<sup>&</sup>lt;sup>4</sup> Section 627.733, F.S.

<sup>&</sup>lt;sup>5</sup> Section 627.731, F.S.

<sup>&</sup>lt;sup>6</sup> Section 627.737, F.S.

<sup>&</sup>lt;sup>7</sup> Section 324.0221(2), F.S.

driver's license and registration may be reinstated by obtaining a liability policy and by paying a fee to the Department of Highway Safety and Motor Vehicles.<sup>8</sup>

### **Obligations of Insurer to Insured**

A liability insurer generally owes two major contractual duties to its insured in exchange for premium payments: the duty to indemnify and the duty to defend.

The term *indemnify* is generally interpreted as imposing an obligation on one party (the *indemnitor*) to pay or compensate the other party (the *indemnitee*) for certain legal liabilities or losses, but that obligation does not typically arise until the end of a case when the indemnitee has had a judgment entered against it for damages or has made payments or suffered actual loss. The term *defend*, on the other hand, usually imposes an independent duty to either actively defend or fund the defense of any claim brought against the indemnitee that falls within the scope of the indemnification provision. The duty to defend is a promise to render, or fund, the service of providing a defense on the indemnitee's behalf-- a duty that usually arises as soon as a claim is made against the indemnitee and may continue until the claim has been resolved.<sup>9</sup>

#### **Vehicle Take-Home Programs for Law Enforcement Officers**

A vehicle take-home program, also referred to as an assigned vehicle program, is a program in which an agency that employs a law enforcement officer (employing agency) assigns a vehicle to a law enforcement officer that the officer may take home at the end of each shift. Vehicle take-home programs are currently in operation throughout Florida. In the 2020 Criminal Justice Agency Profile Report by the Florida Department of Law Enforcement, it was reported that approximately ninety percent of the state's law enforcement agencies operate a vehicle take-home program. This includes all 67 county sheriff's offices, 218 of 232 municipal police departments, 26 of 34 state agencies that employ law enforcement officers, and 32 of 43 school systems and ports that employ law enforcement officers. Some of the cited reasons for and benefits of such a program include:

- An increased police presence in the community;
- Improved patrol shift transitions;
- Improved operational mobility and flexibility;
- Improved emergency response and control;
- Increased vehicle longevity;
- Lower operating cost; and

<sup>&</sup>lt;sup>8</sup> Section 324.0221(3), F.S.

<sup>&</sup>lt;sup>9</sup> Sean McChristian, *Indemnity vs. Duty to Defend: Know the Differences and Potential Critical Variations in State Law* (Aug. 16. 2019), American Bar Assoc., available at

https://www.americanbar.org/groups/construction\_industry/publications/under\_construction/2019/summer/indemnity-vs-duty/ (last visited on January 20, 2022).

<sup>&</sup>lt;sup>10</sup> Florida Department of Law Enforcement, Criminal Justice Agency Profile Report, Police Departments and Sheriffs' Offices, Supplemental Programs, available at <a href="http://www.fdle.state.fl.us/CJSTC/Publications/CJAP/CJAP.aspx">http://www.fdle.state.fl.us/CJSTC/Publications/CJAP/CJAP.aspx</a> (last visited on January 20, 2022); See also Sheriffs' Offices, 2007 – Statistical Table (Dec. 2012), U.S. Department of Justice, Office of Justice Programs, Bureau of Justice Statistics, available at <a href="https://bjs.ojp.gov/content/pub/pdf/so07st.pdf">https://bjs.ojp.gov/content/pub/pdf/so07st.pdf</a> (last visited on January 20, 2022) (reporting that ninety-three percent of sheriffs' departments around the country allow personnel to take department vehicles home).

• Less down time for vehicle maintenance. 11

#### Sovereign Immunity and s. 768.28, F.S.

Sovereign immunity is a principle under which a government cannot be sued without its consent. Article X, s. 13, of the Florida Constitution allows the Legislature to waive this immunity. Section 768.28(1), F.S., authorizes suits in tort against the State and its agencies and political subdivisions for damages resulting from the negligence of government employees acting in the scope of their employment. This liability exists only where a private person would be liable for the same conduct. The waiver applies only to "injury or loss of property, personal injury, or death caused by the negligent or wrongful act or omission of any employee of the agency or subdivision while acting within the scope of the employee's office or employment...." Section 768.28(5)(a), F.S., limits tort recovery from a governmental entity to \$200,000 per person and \$300,000 per accident. This limitation does not prevent a judgment in excess of such amounts from being entered, but a claimant is unable to collect above the statutory limit unless a claim bill is passed by the Legislature.

#### Workers' Compensation - "Going or Coming" Rule

Section 440.092, F.S., in part, sets forth special requirements for compensability relating to workers' compensation coverage. Section 440.092(2), F.S., codifies "the 'going or coming' rule." Specifically, subsection (2) provides that an injury suffered while going to or coming from work is not an injury arising out of and in the course of employment whether or not the employer provided transportation if such means of transportation was available for the exclusive personal use by the employee, unless the employee was engaged in a special errand or mission for the employer. For the purposes of subsection (2) and notwithstanding any other provisions of law to the contrary, an injury to a "law enforcement officer" as defined in s. 943.10(1), F.S., during the officer's work period or while going to or coming from work in an official law enforcement vehicle, is presumed to be an injury arising out of and in the course of employment unless the injury occurred during a distinct deviation for a nonessential personal errand. If, however, the employer's policy or the collective bargaining agreement that applies to the officer permits such deviations for nonessential errands, the injury is presumed to arise out of and in the course of employment. <sup>16</sup>

<sup>&</sup>lt;sup>11</sup> See Assigned Vehicle Program, Pima County Sheriff's Department, available at <a href="https://pimasheriff.org/application/files/5415/6346/6464/Assigned\_Vehicles\_Program.pdf">https://pimasheriff.org/application/files/5415/6346/6464/Assigned\_Vehicles\_Program.pdf</a> (last visited on January 20, 2022). See also 05-36 Fla. Op. Att'y Gen. (June 16, 2005).

<sup>&</sup>lt;sup>12</sup> Sovereign Immunity, The Legal Information Institute, Cornell Law School, available at https://www.law.cornell.edu/wex/sovereign\_immunity (last visited on January 20, 2022).

<sup>&</sup>lt;sup>13</sup> Section 768.28(1), F.S.

<sup>&</sup>lt;sup>14</sup> Section 768.28(5)(a), F.S.

<sup>&</sup>lt;sup>15</sup> Dunnam v. Olsten Quality Care, 667 So.2d 948, 949 (Fla. 1st DCA 1996).

<sup>&</sup>lt;sup>16</sup> Section 440.092(2), F.S.

# Garcia v. City of Hollywood – Officer was not acting within the course and scope of employment when he struck a pedestrian with his "take home" patrol vehicle

In *Garcia v. City of Hollywood*,<sup>17</sup> the Florida Fourth District Court of Appeals (Fourth DCA) affirmed a trial court granting summary judgment for the City of Hollywood, finding that the city was not liable for a pedestrian's injuries incurred when he was struck by a "take home" vehicle owned by the city and operated by a sergeant who traveled to the police station an hour before his shift to study for an exam. The marked patrol vehicle was provided to the sergeant pursuant to a vehicle take-home policy that was incorporated in a collective bargaining agreement between the Broward County Police Benevolent Association and the City of Hollywood.<sup>18</sup>

The Fourth DCA concluded that the sergeant was not within the course and scope of his employment when the accident occurred. The Fourth DCA noted that the uncontradicted testimony in the trial court established that the officer "had yet to begin work when the accident occurred and was merely driving to the police station an hour before his shift began to study for an exam prior to beginning work." Further, the appellate court commented:

The City notes that although ... [the sergeant] was driving a City-owned police vehicle, the Florida Supreme Court has held that our waiver of sovereign immunity statute, section 768.28(1), Florida Statutes (2004), does not waive sovereign immunity under the dangerous instrumentality doctrine. <sup>20</sup> *Rabideau v. State*, 409 So.2d 1045, 1046 (Fla.1982) ("twenty-four-hour assignment of a state-owned vehicle to a state employee does not enlarge state liability under section 768.28 to include acts committed outside the employee's scope of employment"). <sup>21</sup>

The Fourth DCA found support for its conclusion in the following cases: *Foremost Dairies v. Godwin*,<sup>22</sup> a case in which the Florida Supreme Court reversed a negligence judgment against an employee whom the Court held was not in the course of his employment as a matter of law when he was "merely going to or from work in his own car";<sup>23</sup> and *Everett Ford Co. v. Laney*,<sup>24</sup> a case in which the Florida Supreme Court held that an employee who worked irregular hours was not within the scope of her employment when the accident occurred (while driving home to recover a key to the closed office which she had forgotten).<sup>25</sup>

<sup>&</sup>lt;sup>17</sup> 966 So.2d 5 (Fla. 4th DCA 2007).

<sup>&</sup>lt;sup>18</sup> *Id.* at 5-6.

<sup>&</sup>lt;sup>19</sup> *Id*. at 6.

<sup>&</sup>lt;sup>20</sup> "Adopted in 1920, Florida's dangerous instrumentality doctrine imposes strict vicarious liability upon the owner of a motor vehicle who voluntarily entrusts that motor vehicle to an individual whose negligent operation causes damage to another." *Aurbach v. Gallina*, 753 So.2d 60, 63 (Fla. 2000) (citation omitted). Under this doctrine, "an owner who gives authority to another to operate the owner's vehicle, by either express or implied consent, has a nondelegable obligation to ensure that the vehicle is operated safely." *Id.* (citation omitted).

<sup>&</sup>lt;sup>21</sup> *Garcia*, 966 So.2d at 6.

<sup>&</sup>lt;sup>22</sup> 158 Fla. 245, 26 So.2d 773 (Fla. 1946).

<sup>&</sup>lt;sup>23</sup> Garcia, 966 So.2d at 7, citing Foremost Dairies, Inc., 26 So.2d at 774.

<sup>&</sup>lt;sup>24</sup> 189 So.2d 877.

<sup>&</sup>lt;sup>25</sup> Garcia, 966 So.2d at 7, citing Everett Ford. Co., 189 So.2d at 878.

The Fourth DCA found additional support for its conclusion in *Palm Beach County Sheriff's Office v. Ginn*,<sup>26</sup> a worker's compensation case involving a deputy who was injured in an accident while driving a vehicle provided by his employer. When the accident occurred, the deputy was off-duty and running a personal errand, which he was authorized by his employer to do. Prior to his accident the deputy had been monitoring a police radio in case he was called and was wearing a beeper. The First District Court of Appeal (First DCA) in *Ginn* found that the deputy was not acting within the course of his employment when the accident occurred.<sup>27</sup> The Fourth DCA quoted the following findings of the First DCA:

The fact that a law enforcement officer is on call for duty and has a police radio and other indicia of his authority in his possession is not dispositive in determining whether an off-duty officer is acting within the course of his employment. Rather, the issue, pursuant to the provisions of Section 440.091, is whether the officer is carrying out his primary responsibility, which is the "prevention or detection of crime or the enforcement of the penal, criminal, traffic, or highway laws of the state."

The Fourth DCA found this situation similar to the situation in the case it was reviewing. The sergeant was "not in the process of carrying out a 'primary responsibility' of his job as a police officer" and "not engaged in the 'prevention or detection of crime or the enforcement of the penal, criminal, traffic, or highway laws of the State.""<sup>29</sup> The Fourth DCA concluded:

He was not furthering any interest of his employer or performing any duties of his employment. He was simply in transit to the police station an hour before he was required to report for work for the personal reason of studying for the Lieutenant's exam.<sup>30</sup>

#### Impact of Garcia v. City of Hollywood

As a result of the *Garcia* opinion, some law enforcement agencies recommend or require their law enforcement officers to obtain a "use of non-owned vehicle" insurance policy that provides liability coverage when the officer is operating a vehicle owned by another person or entity (i.e., an official law enforcement vehicle).<sup>31</sup> For example, the Orlando Police Department requires their officers to show proof of non-owned vehicle insurance coverage before issuance of a takehome vehicle. The stated purpose of "this policy is to recognize that certain potential liabilities

<sup>&</sup>lt;sup>26</sup> 570 So.2d 1059 (Fla. 1st DCA 1990).

<sup>&</sup>lt;sup>27</sup> Garcia, 966 So.2d at 7 describing Ginn, 570 So.2d at 1060.

<sup>&</sup>lt;sup>28</sup> Garcia, 966 So.2d at 7, quoting Ginn, 570 So.2d at 1060.

<sup>&</sup>lt;sup>29</sup> Garcia, 966 So.2d at 7.

<sup>&</sup>lt;sup>30</sup> *Id.* at 7-8.

<sup>&</sup>lt;sup>31</sup> See e.g. Collective Bargaining Agreement between the City of Ocala, Florida and Florida State Lodge, Fraternal Order of Police, available at <a href="https://www.ocalafl.org/home/showpublisheddocument/2130/637504395197530000">https://www.ocalafl.org/home/showpublisheddocument/2130/637504395197530000</a>; City of Hollywood, Florida, Take Home Vehicle Policy HB-038:2, available at <a href="http://www.hollywoodfl.org/DocumentCenter/View/11445/038-2-TakeHome-Vehicle?bidId">https://www.hollywoodfl.org/DocumentCenter/View/11445/038-2-TakeHome-Vehicle?bidId</a>; Orlando Police Department Policy and Procedure 1802.17, Use of City Vehicles, available at <a href="https://www.orlando.gov/files/sharedassets/public/documents/opd/policies-and-procedures/city-owned-vehicles/1802.17-use-of-city-vehicles.pdf</a>; and Collective Bargaining Agreement between Town of Davie, Florida and Florida State Lodge Fraternal Order of Police, Inc., available at <a href="https://www.davie-fl.gov/DocumentCenter/View/9755/FOP-CollectiveBargaining-Agreement-2019-2022-PDF">https://www.davie-fl.gov/DocumentCenter/View/9755/FOP-CollectiveBargaining-Agreement-2019-2022-PDF</a> (all sites last visited on January 20, 2022).

incurred by employees are not covered by the City's insurance program, and that requiring personal insurance coverage is in the best interest of the City, the employee, and the public."<sup>32</sup>

### III. Effect of Proposed Changes:

The bill creates s. 627.7491, F.S., which provides that if an employing agency<sup>33</sup> of a law enforcement officer<sup>34</sup> authorizes the officer to travel to his or her place of residence in an official law enforcement vehicle outside of the course and scope of the officer's employment or function, the employing agency must maintain current and valid motor vehicle insurance.

This motor vehicle insurance includes bodily injury, death, and property damage liability coverage that covers the period in which a law enforcement officer travels to or from work in an official law enforcement vehicle and covers the time a law enforcement officer travels to and from any other employing agency assignment in an official law enforcement vehicle. However, such motor vehicle insurance is not required to provide for coverage if:

- The law enforcement officer makes a distinct deviation for a nonessential personal errand unless a collective bargaining agreement permits such deviation; or
- The law enforcement officer acts in bad faith or with malicious purpose or in a manner exhibiting wanton and willful disregard of human rights, safety, or property.

The bill specifies that any suit or action brought or maintained against an employing agency for damages arising out of tort pursuant to the bill are limited to the statutory damages caps in s. 768.28(5), F.S. (\$200,000 per person and \$300,000 per incident).

The bill specifies that the employing agency is authorized to be self-insured, to enter into risk management programs, or to purchase liability insurance in order to meet the bill's requirements.

The bill provides that the Legislature finds and declares that this act fulfills an important state interest.

The bill takes effect July 1, 2022.

<sup>&</sup>lt;sup>32</sup> Orlando Police Department Policy and Procedure 1802.17, Use of City Vehicles, available at <a href="https://www.orlando.gov/files/sharedassets/public/documents/opd/policies-and-procedures/city-owned-vehicles/1802.17-use-of-city-vehicles.pdf">https://www.orlando.gov/files/sharedassets/public/documents/opd/policies-and-procedures/city-owned-vehicles/1802.17-use-of-city-vehicles.pdf</a> (last visited on January 20, 2022).

<sup>&</sup>lt;sup>33</sup> The bill defines the term "employing agency" as an agency that employs a law enforcement officer.

<sup>&</sup>lt;sup>34</sup> The bill defines the term "law enforcement officer" by reference to s. 943.10(1), F.S., which defines a "law enforcement officer" as any person who is elected, appointed, or employed full time by any municipality or the state or any political subdivision thereof; who is vested with authority to bear arms and make arrests; and whose primary responsibility is the prevention and detection of crime or the enforcement of the penal, criminal, traffic, or highway laws of the state. This definition includes all certified supervisory and command personnel whose duties include, in whole or in part, the supervision, training, guidance, and management responsibilities of full-time law enforcement officers, part-time law enforcement officers, or auxiliary law enforcement officers but does not include support personnel employed by the employing agency.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

Article VII, s. 18(a), of the Florida Constitution provides, in relevant part, that: "No county or municipality shall be bound by any general law requiring such county or municipality to spend funds...unless the legislature has determined that such law fulfills an important state interest and unless: the law requiring such expenditure is approved by two-thirds vote of the membership of each house of the legislature; [or] . . . the expenditure is required to comply with a law that applies to all persons similarly situated, including the state and local governments...."

The bill provides a declaration of an important state interest. Further, the provisions of the bill appear to apply to all persons similarly situated (state and local law enforcement agencies).

The mandate requirements do not apply to laws having an "insignificant impact" which, for Fiscal Year 2021-2022, appears to be an amount not exceeding \$2.2 million.<sup>35</sup> The fiscal impact of this bill on municipalities and counties is indeterminate. If costs imposed by the bill are determined to exceed \$2.2 million in the aggregate, the bill may be binding on municipalities and counties if the bill contains a finding of important state interest and meets one of the exceptions specified in Article VII, s. 18(a) of the State Constitution (e.g., applies to all persons similarly situated or is enacted by a vote of two-thirds of the membership of each house of the Legislature).

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

<sup>&</sup>lt;sup>35</sup> A 2012 Senate interim report indicated that an "insignificant fiscal impact" is the amount not greater than the average statewide population for the applicable fiscal year times \$0.10. *See Insignificant Impact*, Interim Report 2012-115: (Sep. 2011), Florida Senate Committee on Community Affairs,), available at: <a href="http://www.flsenate.gov/PublishedContent/Session/2012/InterimReports/2012-115ca.pdf">http://www.flsenate.gov/PublishedContent/Session/2012/InterimReports/2012-115ca.pdf</a> (last visited on January 20, 2022). The Florida Demographic Estimating Conference's November 3, 2020, population forecast for 2021 was 21,830,364 persons. The conference packet is available at: <a href="http://edr.state.fl.us/Content/conferences/population/ConferenceResults.pdf">http://edr.state.fl.us/Content/conferences/population/ConferenceResults.pdf</a> (last visited on January 20, 2022).

### V. Fiscal Impact Statement:

#### A. Tax/Fee Issues:

None.

#### B. Private Sector Impact:

The bill will likely have an indeterminate, positive fiscal impact on the private sector as a result of premiums collected by insurers on coverage purchased by employing agencies. Officers who are currently required to purchase coverage motor vehicle insurance covering use of a non-owned vehicle will benefit from no longer having to purchase such coverage.

#### C. Government Sector Impact:

An employing agency with a vehicle take-home program would no longer be able to recommend or require their law enforcement officers to obtain a "use of non-owned vehicle" insurance policy. The employing agency would have to provide motor vehicle insurance coverage. The cost of this coverage is currently indeterminate.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill creates section 627.7491 of the Florida Statutes.

#### IX. Additional Information:

#### A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by Criminal Justice on January 11, 2022:

The committee substitute:

- Creates s. 627.7491, F.S., which provides that if an employing agency of a law
  enforcement officer authorizes the officer to travel to his or her place of residence in
  an official law enforcement vehicle outside of the course and scope of the officer's
  employment or function, the employing agency must maintain current and valid
  motor vehicle insurance.
- Specifies types of vehicle insurance that must be obtained.
- Provides exceptions to providing vehicle insurance.

• Provides that any suit or action brought or maintained against an employing agency for damages arising out of tort pursuant to the bill are limited to the statutory damages caps in s. 768.28(5), F.S. (\$200,000 per person and \$300,000 per incident).

- Provides that the employing agency is authorized to be self-insured, to enter into risk management programs, or to purchase liability insurance in order to meet the bill's requirements.
- Provides a declaration of an important state interest.

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None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2022 CS for SB 266

By the Committee on Criminal Justice; and Senator Diaz

591-01936-22 2022266c1

A bill to be entitled
An act relating to motor vehicle insurance; creating
s. 627.7491, F.S.; defining terms; requiring agencies
that employ law enforcement officers to maintain motor
vehicle insurance under certain circumstances;
providing exceptions; providing liability limitations;
providing methods in which the employing agency may
meet the liability insurance requirements; providing a
declaration of important state interest; providing an
effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 627.7491, Florida Statutes, is created to read:

 $\underline{627.7491}$  Official law enforcement vehicles; motor vehicle insurance requirements.—

(1) As used in this section, the term:

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- (b) "Law enforcement officer" has the same meaning as in s. 943.10(1).
- (2) If an employing agency authorizes a law enforcement officer to travel to his or her place of residence in an official law enforcement vehicle outside of the course and scope of the officer's employment or function, the employing agency must maintain current and valid motor vehicle insurance, including bodily injury, death, and property damage liability coverage, which covers the period in which a law enforcement

Page 1 of 2

 ${f CODING:}$  Words  ${f stricken}$  are deletions; words  ${f underlined}$  are additions.

Florida Senate - 2022 CS for SB 266

2022266c1

591-01936-22

30	officer travels to or from work in an official law enforcement
31	vehicle and covers the time a law enforcement officer travels to
32	and from any other employing agency assignment in an official
33	law enforcement vehicle. However, such motor vehicle insurance
34	is not required to provide for coverage if:
35	(a) The law enforcement officer makes a distinct deviation
36	for a nonessential personal errand unless a collective
37	bargaining agreement permits such deviation; or
38	(b) The law enforcement officer acts in bad faith or with
39	$\underline{\text{malicious purpose or in a manner exhibiting wanton and willful}}$
40	disregard of human rights, safety, or property.
41	(3) Any suit or action brought or maintained against an
42	<pre>employing agency for damages arising out of tort pursuant to</pre>
43	this section, including, without limitation, any claim arising
44	upon account of an act causing loss of property, personal
45	injury, or death, shall be subject to the limitations provided
46	<u>in s. 768.28(5).</u>
47	(4) The requirements of this section may be met by any
48	<pre>method authorized by s. 768.28(16).</pre>
49	Section 2. The Legislature finds and declares that this act
50	<u>fulfills</u> an important state interest.
51	Section 3. This act shall take effect July 1, 2022.

Page 2 of 2

The Florida Senate APPEARANCE RECORD Bill Number or Topic Meeting Date Deliver both copies of this form to Senate professional staff conducting the meeting Amendment Barcode (if applicable) **Address** Street OR Waive Speaking: Information Speaking: Against For

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

representing:

eval Order of Police

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules, pdf (fisenate.gov)

This form is part of the public record for this meeting.

5-001 (08/10/2021)



# THE FLORIDA SENATE

Tallahassee, Florida 32399-1100

COMMITTEES:
Health Policy Chair
Appropriations Subcommittee on
Education Vice Chair
Appropriations
Appropriations Subcommittee on Health
and Human Services
Education
Commerce and Tourism
Rules

SENATOR MANNY DIAZ, JR. 36th District

January 14, 2022

Honorable Senator Jim Boyd Chair Committee on Banking and Insurance

Honorable Chair Boyd,

I respectfully request that SB 266 Motor Vehicles Insurance be placed in the next committee agenda.

Motor Vehicle Insurance; Requiring agencies that employ law enforcement officers to maintain motor vehicle insurance under certain circumstances; providing exceptions; providing liability limitations; providing methods in which the employing agency may meet the liability insurance requirements.

Sincerely,

Senator Manny Diaz, Jr.

Florida Senate, District 36

CC: James Knudson, Staff Director Amaura Canty, Committee Administrative Assistant Kathy Galea, Legislative Assistant

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared	By: The Prof	essional Staff o	f the Committee on	Banking and Ir	nsurance
BILL:	CS/CS/SE	3 926				
INTRODUCER:	Banking and Insurance Committee, Health Policy Committee, and Senator Albritton					
SUBJECT:	Licensure Examinations for Dental Practitioners					
DATE:	January 2	7, 2022	REVISED:			
ANALYST		STAFF DIRECTOR		REFERENCE	ACTION	
. Rossitto-Vanwinkle		Brown		HP	Fav/CS	
2. Schrader		Knudson		BI	Fav/CS	
3.				RC		

### Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

## I. Summary:

CS/CS/SB 926 revises dental licensure examination requirements for dentists and dental hygienists to require applicants to demonstrate certain clinical skills on a manikin rather than a live patient. The bill deletes the requirement that schools of dentistry wishing to offer licensure examinations must have a plan to require dental students to possess medical malpractice insurance in amounts not less than the amounts required to take the Florida licensure examinations, to make adequate arrangements for patients who require follow-up care, and to ensure that such students do not pose an unreasonable risk when conducting licensure exercises on a live patient. The bill also repeals the authorization for the Board of Dentistry to require that any person applying to take the practical dentistry or dental hygiene examination in Florida maintain medical malpractice insurance in amounts sufficient to cover any incident of harm to a patient during the examination.

The bill provides an effective date of July 1, 2022.

#### **II.** Present Situation:

#### The Practice of Dentistry

The Board of Dentistry (BOD) carries out the provisions of ch. 466, F.S., which establishes the requirements for the practice of dentistry in Florida by dentists, dental hygienists, and dental

BILL: CS/CS/SB 926 Page 2

assistants under the Dental Practice Act.<sup>1</sup> A dentist is licensed to examine, diagnose, treat, and care for conditions within the human oral cavity and its adjacent tissues and structures.<sup>2</sup> A dental hygienist provides education, preventive, and delegated therapeutic dental services.<sup>3</sup> Dental assistants are persons who, under the supervision and authorization of a dentist, provide dental care services directly to a patient, but who are not dental hygienists or licensed certified registered nurse anesthetists.<sup>4</sup> Licensure as a dentist or dental hygienist requires passing statutorily required licensure examinations.

Florida currently uses the American Dental Licensing Examination (ADLEX) and the American Dental Hygiene Licensing Examination (ADHLEX) for its clinical examinations. Both are produced by the American Board of Dental Examiners, Inc. (ADEX),<sup>5</sup> as the legislatively mandated state clinical licensure examinations for dentists and dental hygienists.<sup>6</sup> Both clinical examinations are administered by two national testing agencies:

- Commission for Dental Competency Assessments (CDCA).
- Council of Interstate Testing Agencies (CITA).

According to the American Dental Association (ADA) and the ADEX, there are currently four national clinical testing agencies:<sup>7,8</sup>

- CDCA-WREB (Formerly the Commission for Dental Competency Assessments-Western Regional Examining Board);
- Council of Interstate Testing Agencies (CITA);
- Central Regional Dental Testing Services, Inc. (CRDTS); and
- Southern Regional Testing Agency, Inc. (SRTA).

Delaware administers its own exam while New York requires completion of a one-year residency program for dentists.<sup>9</sup>

#### Dentists

The requirements for dental licensure in Florida are found in s. 466.006, F.S. An applicant must apply to the Department of Health (DOH) to take and pass the following examinations:

• The ADLEX; <sup>10</sup> and

<sup>&</sup>lt;sup>1</sup> Section 466.004, F.S.

<sup>&</sup>lt;sup>2</sup> Section 466.003(3), F.S.

<sup>&</sup>lt;sup>3</sup> Section 466.003(4) and (5), F.S.

<sup>&</sup>lt;sup>4</sup> Section 466.003(6), F.S.

<sup>&</sup>lt;sup>5</sup> The American Board of Dental Examiners, Inc. (ADEX) develops both dental and dental hygiene clinical examinations. The first ADLEX exam was produced by the ADEX and administered in 2005; and is now simply called the "ADEX Dental Exam" or the "ADEX Dental Hygiene Exam." The ADEX does not administer examinations. For clarity purposes, this analysis will continue to refer to American Dental Licensing Examination as the "ADLEX," the American Dental Hygiene Licensing Examination as the "ADHLEX," and reserve the abbreviation "ADEX" for the American Board of Dental Examiners, Inc.

<sup>&</sup>lt;sup>6</sup> See ss. 466.006(4)(b) and 466.007(4)(b), F.S.

<sup>&</sup>lt;sup>7</sup> American Dental Association, *Licensure for Dental Students, available at* <a href="https://www.ada.org/resources/licensure/student-licensure">https://www.ada.org/resources/licensure/student-licensure</a> (last visited Jan. 22, 2022).

<sup>&</sup>lt;sup>8</sup> The American Board of Dental Examiners, Inc., ADEX. What ADEX Does available at <a href="https://adexexams.org/about-adex/">https://adexexams.org/about-adex/</a> (last visited Jan. 22, 2022).

<sup>&</sup>lt;sup>9</sup> American Dental Association, *supra* note 7.

<sup>&</sup>lt;sup>10</sup> Section 466.006, F.S.

• An exam on Florida laws and rules relating to dentistry.

To take the ADLEX clinical examination, a dental applicant must be at least 18 years of age and must:

- Be a graduate from a dental school accredited by the ADA Commission on Dental Accreditation (CODA) or any other dental accrediting entity recognized by the U.S. Department of Education (DOE); or
- Be a dental student in the final year of a program at an ADA-CODA-accredited dental school who has completed all the coursework necessary to prepare the student to perform the clinical and diagnostic procedures required to pass the examinations. A passing score on the examination is valid for 365 days; and
- Have passed Parts I and II of the National Board Dental Examination (NBDE), administered by the Joint Commission on National Dental Examinations (JCNDE).<sup>11</sup>

Current law requires the ADLEX clinical dental examination to include the following:

- Comprehensive diagnostic skills examination including an examination, clinical diagnosis and treatment planning;
- Two restorations on a live patient or patients; 12
- Demonstration of periodontal skills on a live patient;
- Demonstration of prosthetics and restorative skills in complete and partial dentures and crowns and bridges and the utilization of practical methods of evaluation;
- Demonstration of restorative skills on a manikin including procedures performed in preparation for a cast restoration;
- Demonstration of endodontic skills; and
- A diagnostic skills examination demonstrating ability to diagnose conditions within the human oral cavity and its adjacent tissues and structures from photographs, slides, radiographs, or models.<sup>13</sup>

A dental school graduate from a school not accredited by the ADA CODA, a U.S. DOE-recognized dental accrediting entity, or approved by the BOD, and desiring to take the ADLEX, is not entitled to do so unless the applicant:

- Demonstrates completion of a program defined by BOD rule at an accredited American dental school and receives either a D.D.S. or D.M.D. from the school; or
- Submits proof of successful completion of at least two consecutive years at a full-time supplemental general dentistry program accredited by the ADA CODA.<sup>14</sup>

<sup>&</sup>lt;sup>11</sup> American Dental Association, Joint Commission on National Dental Examinations, *About the JCNDE, available at* <a href="https://www.ada.org/en/jcnde/about-us">https://www.ada.org/en/jcnde/about-us</a> (last visited Jan. 22, 2022) The Joint Commission on National Dental Examinations (JCNDE) is the agency responsible for the development and administration of the National Board Dental Examinations (NBDE). This 16-member Commission includes representatives from dental schools, dental practice, state dental examining boards, dental hygiene, dental students, and the public.

<sup>&</sup>lt;sup>12</sup> See Fla. Admin. Code R. 64B5-2.013 (2021), which specified the class of restorations required for the clinical examination. It was repealed by the BOD in May 2012, after the clinical examination was transitioned to the ADLEX, because the ADEX had specified the class of restorations required to be performed in the ADLEX.

<sup>&</sup>lt;sup>13</sup> Section 466.006(5)(a), F.S.

<sup>&</sup>lt;sup>14</sup> Section 466.006(3), F.S.

#### **Dental Hygienists**

The requirements for licensure as a dental hygienist are found in s. 466.007, F.S. An applicant must apply to the DOH to take the ADHLEX and is entitled to licensure if he or she is 18 years of age or older and has:<sup>15</sup>

- Graduated from a dental hygiene college or school that is:
  - o Board-approved;
  - Accredited by the ADA CODA or by any other dental accrediting entity recognized by the U.S. DOE;
- Passed the Florida Laws and Rules examination; and
- Passed the ADHLEX examination.

A dentist who is a graduate of an accredited dental college or school or a graduate of an unaccredited dental college or school, may also take the ADHLEX and obtain licensure as a dental hygienist if he or she meets certain additional criteria. <sup>16</sup>

#### **Dental and Dental Hygiene Examinations**

The Legislature has authorized the BOD to use the ADLEX and the ADHLEX dental exams developed by ADEX in lieu of an independent state-developed practical or clinical examination for both dentists and dental hygienists. <sup>17</sup> Dental licensure is a process every dentist must go through, and, in the United States, licensure requirements vary from state to state. State legislatures and dental boards establish the licensure requirements, including which licensure examinations its prospective licensees must take and pass as evidence of clinical competence for a dental license.

#### Dentists - The American Dental Licensing Examination (ADLEX)

The ADLEX clinical examination administered by CDCA and the CITA is accepted in 48 states plus Puerto Rico, Jamaica, and the U.S. Virgin Islands. <sup>18</sup> The ADLEX clinical examination is given in two formats:

- The traditional format; <sup>19,20</sup> and
- The Patient-Centered Curriculum Integrated Format (PC CIF). 21,22

<sup>&</sup>lt;sup>15</sup> Section 466.007, F.S.

<sup>&</sup>lt;sup>16</sup> See s. 466.007 (2)(b)1. and (3), F.S.

<sup>&</sup>lt;sup>17</sup> See ss. 466.006(4)(b) and 466.007(4)(b), F.S.

<sup>&</sup>lt;sup>18</sup> The Commission on Dental Competency Assessments, *2021* ADEX Acceptance Maps, *Dental, available at* <a href="https://www.cdcaexams.org/ADEX-acceptance-map/">https://www.cdcaexams.org/ADEX-acceptance-map/</a> (last visited Jan. 22, 2022). Only New York and Delaware do not accept the ADEX dental examination.

<sup>&</sup>lt;sup>19</sup> The Commission on Dental Competency Assessments, *Dental (ADEX), available at* <a href="https://www.cdcaexams.org/dental-exams/">https://www.cdcaexams.org/dental-exams/</a> (last visited Jan. 22, 2022).

<sup>&</sup>lt;sup>20</sup> American Dental Association, *supra* note 7.

<sup>21</sup> Id

<sup>&</sup>lt;sup>22</sup> American Board of Dental Examiners, Inc., ADEX Patient Centered Curriculum Integrated Format (PC CIF), *ADEX available at* <a href="https://ADEXexams.org/wp-content/uploads/2016/06/ADEX-Patient-Centered-Curriculum-Integrated-Format-PC-CIF-2.pdf">https://ADEXexams.org/wp-content/uploads/2016/06/ADEX-Patient-Centered-Curriculum-Integrated-Format-PC-CIF-2.pdf</a> (last visited Jan. 22, 2022). The PC CIF format focuses on patient care needs, rather than the candidate's examination. The examination itself is identical to the ADEX Licensing Examination for initial licensure in dentistry.

The traditional format uses a clinical manikin and patient-based examinations administered in a single sitting at the end of a dental student's senior year by a testing agency or individual state. It is for those students who have elected not to take the PC CIF or for those who have already graduated from dental school.<sup>23</sup>

The PC CIF is an alternative to the traditional format. The PC CIF option is offered by the CRDTS, CITA, CDCA, and SRTA, but not the WREB. The PC CIF allows dental students to be examined in sections, during the fourth year of dental school. With the PC CIF, the manikin-based clinical examinations are administered late in the junior year or early in the senior year, and the clinical patient-based examinations are administered during the senior year. Only students or graduates of schools accredited by the ADA CODA or the Commission on Dental Accreditation of Canada may take the ADLEX PC CIF clinical examination.<sup>24</sup>

All other candidates (including international graduates) must apply through a state's dental board in the state or jurisdiction where they wish to practice for permission to take an examination for licensure only in that state or jurisdiction.

*The ADLEX examination* series includes computer simulations and clinical examinations performed on patients and manikins and is an Objective Structured Clinical Examination (OSCE).<sup>25</sup> There are five skill-specific components including a high-fidelity computerized OSCE testing a candidate's ability to apply knowledge to the care of patients. The five areas are:

- Diagnostic Skill Examination;
- Restorative Anterior and Posterior;
- Prosthodontics:<sup>26</sup>
- Endodontics;<sup>27</sup> and
- Periodontal Scaling.

The cost of taking the full dental ADLEX examination is \$2,295 plus ancillary fees.<sup>28</sup>

#### **Dental Hygienist - The American Dental Licensing Examination (ADHLEX)**

The ADHLEX examination is used in Florida and administered by the CDCA and the CITA. The ADHLEX is designed for students about to complete dental hygiene training and graduate dental

 $<sup>^{23}</sup>$  *Id*.

<sup>&</sup>lt;sup>24</sup> Section 466.006(2)(b), F.S.

<sup>&</sup>lt;sup>25</sup> National Institute of Health, US National Library of Medicine, Oman Med J. 2011 Jul; 26(4): 219–222, *Objective Structured Clinical Examination: The Assessment of Choice, available at*<a href="https://www.ncbi.nlm.nih.gov/pmc/articles/PMC3191703/">https://www.ncbi.nlm.nih.gov/pmc/articles/PMC3191703/</a> (last visited Jan. 22, 2022). The Objective Structured Clinical Examination is a versatile multipurpose evaluative tool that can be utilized to assess health care professionals in a clinical setting. It assesses competency, based on objective testing through direct observation. It is precise, objective, and reproducible allowing uniform testing of students for a wide range of clinical skills. Unlike the traditional clinical exam, the OSCE could evaluate areas most critical to performance of health care professionals such as communication skills and ability to handle unpredictable patient behavior.

<sup>&</sup>lt;sup>26</sup> Prosthodontics is the branch of dentistry concerned with the design, manufacture, and fitting of artificial replacements for teeth and other parts of the mouth.

<sup>&</sup>lt;sup>27</sup> Endodontics is the branch of dentistry concerning dental pulp and tissues surrounding the roots of a tooth. Endodontic treatment, or root canal treatment, treats the soft pulp tissue inside the tooth.

<sup>&</sup>lt;sup>28</sup> See note 18.

hygienists. Forty-seven states accept the ADHLEX examination; only Delaware, Georgia, and Nebraska do not.<sup>29</sup>

The ADHLEX examination is based on specific performance criteria used to measure clinical competence. There are two skill-specific clinical and simulated clinical OSCE:

- The Computer Simulated Clinical Examination (CSCE-OSCE); and
- The Patient Treatment Clinical Examination (PTCE).<sup>30</sup>

The CSCE-OSCE exam is designed to assess various levels of diagnosis and treatment planning knowledge, skills, and abilities. Clinically-based questions are utilized through computer-enhanced photographs, radiographs, optical images of study and working models, laboratory data, and other clinical digitized reproductions.<sup>31</sup>

The PTCE evaluates candidates on their clinical and judgment skills. Clinical skills include:<sup>32</sup>

- Detection and removal of calculus;
- Accurate periodontal pocket depth measurements;
- Tissue management; and
- Final case presentation.

Judgment skills include:

- Presenting an eligible patient;
- Diagnostic-quality radiographs meeting all examination criteria; and
- An acceptable case selection of teeth that meets all calculus requirements.

The non-patient version of this ADHLEX examination is called the Manikin Treatment Clinical Examination (MTCE).<sup>33</sup>

The cost of taking the full ADHLEX exam, both patient and manikin based, is \$995.34

#### **Medical Malpractice Insurance for Examinees**

As stated, Florida law currently requires dentist and dental hygienists to demonstrate competency on a live patient during their licensure examination. Because of this, s. 466.0075, F.S., authorizes the BOD to require that any person applying to take the examination to practice dentistry or dental hygiene in Florida to maintain medical malpractice insurance in amounts sufficient to cover any incident of harm to a patient during the clinical examination. Additionally, schools of dentistry wishing to offer licensure examinations must have a written plan in place requiring that dental student possess medical malpractice insurance in amounts not less than the amounts required to take the Florida licensure examinations and to make adequate arrangements for

<sup>&</sup>lt;sup>29</sup> The Commission on Dental Competency Assessments, 2021 ADEX Acceptance Maps, *Dental Hygiene, available at* <a href="https://www.cdcaexams.org/ADEX-acceptance-map/">https://www.cdcaexams.org/ADEX-acceptance-map/</a> (last visited Jan. 22, 2022).

<sup>&</sup>lt;sup>30</sup> The Commission on Dental Competency Assessments, *Dental Hygiene (ADEX)*, *available at* <a href="https://www.cdcaexams.org/dental-hygiene-ADEX-exam/">https://www.cdcaexams.org/dental-hygiene-ADEX-exam/</a> (last visited Jan. 22, 2022).

<sup>&</sup>lt;sup>31</sup> *Id*.

<sup>&</sup>lt;sup>32</sup> *See* note 28.

<sup>&</sup>lt;sup>33</sup> The Commission on Dental Competency Assessments, *supra* note 30.

<sup>&</sup>lt;sup>34</sup> *Id*.

patients who require follow-up care as a result of procedures performed during the clinical portion of the regional examination.<sup>35</sup>

#### III. Effect of Proposed Changes:

CS/CS/SB 926 amends s. 466.006, F.S., confirming that the ADLEX is the practical examination for dentists in Florida and revising the required minimum examination requirements to eliminate the requirement for use of live patient(s) for two restorations, the demonstration of periodontal skill with calculus,<sup>36</sup> and the demonstration of restorative skills, which requires the candidate to complete procedures performed in preparation for a cast restoration. The bill requires the candidate to use a manikin that has typodont teeth,<sup>37</sup> including one with simulated caries, as approved by the CDCA.

The bill amends s. 466.0065, F.S., deleting the requirement that dental schools wishing to offer dental licensure exams to students have a written plan to comply with the following requirements:

- A dental student must possess medical malpractice insurance in amounts not less than the amounts required to take the Florida licensure examinations;
- Adequate arrangements must be made for patients who require follow-up care as a result of procedures performed during the clinical portion of the regional examination; and
- There may not be any evidence in a student's academic record suggesting that the student
  may pose an unreasonable risk to any live patient required for the clinical portion of the
  examination.

CS/CS/SB 926 amends s. 466.007, F.S., to require that dental hygienists taking the ADEX licensure examination to demonstrate skills within the dental hygiene scope of practice on manikin that has typodont teeth with simulated dentition and calculus as approved by the CDCA, instead of a live patient.

The bill also repeals s 466.0075, F.S., which authorizes the BOD to require that any person applying to take the practical dentistry or dental hygiene examination in Florida to maintain medical malpractice insurance in amounts sufficient to cover any incident of harm to a patient during the clinical examination.

The bill provides an effective date of July 1, 2022.

<sup>&</sup>lt;sup>35</sup> Section 466.0065(2)(c) and (e)

<sup>&</sup>lt;sup>36</sup> Dental caries is a process of demineralization of tooth enamel, leading to destruction of enamel and dentin, with cavitation of the tooth. Decayed and infected teeth can be the source of other infections throughout the body, and decayed or missing teeth can interfere with proper chewing of food, leading to nutritional deficiencies or disorders of digestion. Called also tooth decay. The Free Medical Dictionary, *Dental Caries*, available at <a href="https://medical-dictionary.thefreedictionary.com/dental+caries">https://medical-dictionary.thefreedictionary.com/dental+caries</a> (last visited Jan. 22, 2022).

<sup>&</sup>lt;sup>37</sup> A typodont is a model of the oral cavity, including teeth, gingiva, and the palate. A typodont is an educational tool for dental and hygienist students, allowing them to practice certain dental procedures on the plastic teeth of a model before actually performing the procedures on live patients. The Free Medical Dictionary, *Typodont*, available at <a href="https://medical-dictionary.thefreedictionary.com/typodont">https://medical-dictionary.thefreedictionary.com/typodont</a> (last visited Jan. 22, 2022).

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

The bill will probably reduce the cost of taking the licensure examinations for both dentists and dental hygienists as many often must pay patients large sums for patients to appear at examinations.

C. Government Sector Impact:

None.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 466.006, 466.0065, and 466.007.

This bill repeals section 466.0075 of the Florida Statutes.

#### IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by Banking and Insurance on January 25, 2022:

The CS revises the type of manikin that may be used in an ADEX Dental Hygiene Examination to be one with typodont teeth with simulated dentition and calculus.

#### CS by Health Policy on January 13, 2022:

The CS makes technical corrections to the bill relating to required demonstration of a prospective dentist's periodontal skills, by replacing "caries" with "calculus," and makes a technical correction to a prospective hygienist's required demonstration of skills, by adding "calculus" to those requirements.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

610222

	LEGISLATIVE ACTION	
Senate		House
Comm: RCS		
01/27/2022	•	
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	•	
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The Committee on Banking and Insurance (Albritton) recommended the following:

#### Senate Amendment

Delete line 118

and insert:

typodont teeth with simulated dentition and calculus as approved

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Florida Senate - 2022 CS for SB 926

By the Committee on Health Policy; and Senator Albritton

588-01991-22 2022926c1

A bill to be entitled An act relating to licensure examinations for dental practitioners; amending s. 466.006, F.S.; revising licensure examination requirements for dentists to require applicants to demonstrate certain clinical skills on a manikin rather than a live patient; amending s. 466.0065, F.S.; revising requirements for regional licensure examinations offered by dental schools to dental students; amending s. 466.007, F.S.; revising licensure examination requirements for dental hygienists to require applicants to demonstrate certain clinical skills on a manikin rather than a live patient; repealing s. 466.0075, F.S.; deleting a requirement that applicants for dental practitioner licensure examinations maintain medical malpractice insurance to cover any incident of harm to a patient during the clinical examination; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (a) of subsection (5) of section 466.006, Florida Statutes, is amended to read:

466.006 Examination of dentists.-

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2.8

(5) (a) The practical examination required under subsection (4) <u>is</u> shall be the American Dental Licensing Examination developed by the American Board of Dental Examiners, Inc., or its successor entity, if any, provided the board finds that the successor entity's clinical examination complies with the

Page 1 of 5

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2022 CS for SB 926

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	300-01991-22 202292001
30	provisions of this section, and $\underline{\text{must}}$ $\underline{\text{shall}}$ include, at a
31	minimum:
32	1. A comprehensive diagnostic skills examination covering
33	the full scope of dentistry and an examination on applied
34	clinical diagnosis and treatment planning in dentistry for
35	dental candidates;
36	2. Two restorations on a manikin that has typodont teeth
37	with simulated caries as approved by the Commission on Dental
38	Competency Assessments live patient or patients. The board by
39	rule shall determine the class of such restorations;
40	3. A demonstration of periodontal skills on a $\underline{\text{manikin that}}$
41	has typodont teeth with simulated calculus as approved by the
42	Commission on Dental Competency Assessments live patient;
43	4. A demonstration of prosthetics and restorative skills in
44	complete and partial dentures and crowns and bridges and the
45	utilization of practical methods of evaluation, specifically
46	including the evaluation by the candidate of completed
47	laboratory products such as, but not limited to, crowns and
48	inlays filled to prepared model teeth;
49	5. A demonstration of restorative skills on a $\underline{\text{manikin}}$
50	mannequin which requires the candidate to complete procedures
51	performed in preparation for a cast restoration;
52	6. A demonstration of endodontic skills; and
53	7. A diagnostic skills examination demonstrating ability to
54	diagnose conditions within the human oral cavity and its
55	adjacent tissues and structures from photographs, slides,
56	radiographs, or models pursuant to rules of the board. If an

Page 2 of 5

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applicant fails to pass the diagnostic skills examination in

three attempts, the applicant is <del>shall</del> not <del>be</del> eligible for

Florida Senate - 2022 CS for SB 926

588-01991-22 2022926c1

reexamination unless she or he completes additional educational requirements established by the board.

6.5

The department shall require a mandatory standardization exercise for all examiners prior to each practical or clinical examination and shall retain for employment only those dentists who have substantially adhered to the standard of grading established at such exercise.

Section 2. Paragraphs (c), (e), and (j) of subsection (2) of section 466.0065, Florida Statutes, are amended to read:

466.0065 Regional licensure examinations.—

(2) Each school of dentistry in this state which is accredited by the Commission on Accreditation of the American Dental Association or its successor agency may, upon written approval by the Board of Dentistry, offer regional licensure examinations only to dental students in the final year of a program at an approved dental school, if the board has approved the hosting school's written plan to comply with the following conditions:

(c) The student must possess medical malpractice insurance in amounts not less than the amounts required to take the Florida licensure examinations.

(c) Adequate arrangements, as defined by the regional examination body and as otherwise required by law, must be made, when necessary, for patients who require followup care as a result of procedures performed during the clinical portion of the regional examination. The regional examination body must inform patients in writing of their right to followup care in advance of any procedures performed by a student.

Page 3 of 5

 ${f CODING:}$  Words  ${f stricken}$  are deletions; words  ${f underlined}$  are additions.

Florida Senate - 2022 CS for SB 926

(j) The student's academic record must not include any evidence suggesting that the student poses an unreasonable risk to any live patients who are required for the clinical portion of the regional examination. In order to protect the health and safety of the public, the dental school may request additional information and documents pertaining to the candidate's mental and physical health in order to fully assess the candidate's fitness to engage in exercises involving a live patient.

Section 3. Paragraph (b) of subsection (4) of section 466.007, Florida Statutes, is amended to read:

466.007 Examination of dental hygienists.—

- (4) Effective July 1, 2012, to be licensed as a dental hygienist in this state, an applicant must successfully complete the following:
- (b) A practical or clinical examination approved by the board. The examination shall be the Dental Hygiene Examination produced by the American Board of Dental Examiners, Inc., (ADEX) or its successor entity, if any, if the board finds that the successor entity's clinical examination meets or exceeds the provisions of this section. The board shall approve the ADEX Dental Hygiene Examination if the board has attained and continues to maintain representation on the ADEX House of Representatives, the ADEX Dental Hygiene Examination Development Committee, and such other ADEX Dental Hygiene committees as the board deems appropriate through rulemaking to ensure that the standards established in this section are maintained organizationally. The ADEX Dental Hygiene Examination or the examination produced by its successor entity is a comprehensive examination in which an applicant must demonstrate skills within

Page 4 of 5

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2022 CS for SB 926

588-01991-22 2022926c1 117 the dental hygiene scope of practice on a manikin that has 118 typodont teeth with simulated caries and calculus as approved by 119 the Commission on Dental Competency Assessments live patient and any other components that the board deems necessary for the 120 applicant to successfully demonstrate competency for the purpose 121 122 of licensure. 123 Section 4. Section 466.0075, Florida Statutes, is repealed. 124 Section 5. This act shall take effect July 1, 2022.

Page 5 of 5

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

#### The Florida Senate

## APPEARANCE RECORD

926
Bill Number or Topic
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Meeting Date	Deliv Senate profe		
Committee	L <del>t</del>		Amendment Barcode (if applicable)
Philip	Sulerman	Phone	
S		Email	
Street			
City	State	Zip	
Speaking: For	Against Information	on <b>OR</b> Waive Speaking	g: In Support  Against
m appearing without mpensation or sponsorship.	l am a represe	registered lobbyist, enting:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:
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While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules, pdf (flsenate.gov)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

## The Florida Senate

## APPEARANCE RECORD

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While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules, pdf (flsenate.gov)

This form is part of the public record for this meeting.

1/25/22

S-001 (08/10/2021)

# The Florida Senate APPEARANCE RECORD Meeting Date Banking Insumber or Topic Senate professional staff conducting the meeting Amendment Barcode (if applicable) Amendment Barcode (if applicable) Amendment Barcode (if applicable) Phone Sto 224 1089 Address Is E Jestas St Email What Deltar Sadutulory Street Tulling Street Speaking: For Against Information OR Waive Speaking: In Support Against

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PLEASE CHECK ONE OF THE FOLLOWING:

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I am a registered lobbyist,

This form is part of the public record for this meeting.

I am appearing without

compensation or sponsorship.

5-001 (08/10/2021)

I am not a lobbyist, but received

(travel, meals, lodging, etc.),

sponsored by:

something of value for my appearance

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While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules, pdf (flsenate.gov)

This form is part of the public record for this meeting.

S-001 (08/10/2021)



#### The Florida Senate

## **Committee Agenda Request**

То:	Senator Jim Boyd, Chair Committee on Banking and Insurance
Subject:	Committee Agenda Request
Date:	January 13, 2022
	request that <b>Senate Bill #926</b> , relating to Licensure Examinations for Dental be placed on the:
$\boxtimes$	committee agenda at your earliest possible convenience.
	next committee agenda.

Senator Ben Albritton Florida Senate, District 26

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared By:	The Professional Staff	f of the Committee on	Banking and I	Insurance	
BILL:	CS/SB 1182					
INTRODUCER:	Banking and l	nsurance Committe	e and Senator Bro	xson		
SUBJECT:	Breach of Bo	nd Costs				
DATE:	January 26, 2	022 REVISED:				
ANAL	.YST	STAFF DIRECTOR	REFERENCE		ACTION	
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2			CJ			
3.			RC			

#### Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

#### I. Summary:

CS/SB 1182 requires that a bail bond agent pay to return an incarcerated defendant to the county in which the defendant was released on bail, rather than any county within the same judicial circuit, in order to be released of liability on a criminal surety bail bond.

The bill also requires a bail bond agent to pay the costs and expenses in returning the defendant to the original court's jurisdiction, while the defendant is under the bail bond's fiduciary, rather than just the cost of transportation.

The bill specifies costs and expenses may not exceed the prorated salary of the officers or the contracted transportation company involved in transporting the defendant. The bill limits transportation expenses to mileage, vehicle expenses, meals, and, when necessary, overnight lodging for the officer or contracted transportation company and the defendant.

The bill takes effect July 1, 2022.

#### II. Present Situation:

#### **Pretrial Release**

Article I, section 14, of the Florida Constitution provides, with some exceptions, that every person charged with a crime or violation of a municipal or county ordinance is entitled to pretrial

release on reasonable grounds. A judge is required to presume that nonmonetary conditions<sup>1</sup> are sufficient for any person to be granted pretrial release who is not charged with a dangerous crime.<sup>2</sup> Although a court has the authority to impose any number of pretrial release conditions, it must impose conditions of release that require the defendant to refrain from criminal activity and to refrain from contact with the victim.<sup>3</sup> If a defendant violates the pretrial release conditions, he or she may be arrested and held to answer before the court having jurisdiction to try the defendant.<sup>4</sup>

#### **Bail Bonds**

#### Issuance of a Bail Bond

Bail is a common monetary condition of pretrial release that requires an arrestee to pay a set sum of money to the court to be released from jail.<sup>5</sup> As an alternative to posting the entire bail amount, a defendant may use a criminal surety bail bond executed by a bail bond agent licensed under ch. 648, F.S. <sup>6</sup> Generally, to use the services of a bail bond agent, an incarcerated person must pay a nonrefundable fee to the bail bond agent equal to 10 percent of the bond amount set by the court.<sup>7</sup> This contract obligates the bail bond agent to ensure a defendant appears at all required court appearances.<sup>8</sup>

#### Breach and Forfeiture of a Bail Bond

If a defendant fails to appear in court or violates any pretrial release conditions, he or she breaches the bond and a court generally must declare the bond and any money deposited to be forfeited. However, this forfeiture requirement does not apply, even if there is a breach of the bond, when the information, indictment, or affidavit in the criminal case was not filed within six months of arrest, or the clerk of the court failed to provide the agent with at least 72 hours' notice of the time and date of the required appearance for the defendant. Within five days after forfeiture of a bond, the court must mail or electronically transmit a notice to the bail bond agent

<sup>&</sup>lt;sup>1</sup> Nonmonetary conditions include any condition that does not require the payment of a financial guarantee, such as releasing the arrestee on his or her recognizance, placement in a pretrial release program, or placing restrictions on the arrestee's travel, association, or place of abode. *See* Fla. R. Crim. P. 3.131.

<sup>&</sup>lt;sup>2</sup> Section 907.041(3), F.S. "Dangerous crimes" include: arson; aggravated assault; aggravated battery; illegal use of explosives; child abuse or aggravated child abuse; abuse or aggravated abuse of an elderly person or disabled adult; aircraft piracy; kidnapping; homicide; manslaughter; sexual battery; robbery; carjacking; lewd, lascivious, or indecent assault or act upon or in presence of a child under the age of 16 years; sexual activity with a child, who is 12 years of age or older but less than 18 years of age, by or at solicitation of person in familial or custodial authority; burglary of a dwelling; stalking and aggravated stalking; act of domestic violence as defined in s. 741.28, F.S.; home invasion robbery; act of terrorism as defined in s. 775.30, F.S.; manufacturing any substances in violation of chapter 893; attempting or conspiring to commit any such crime; and human trafficking. s. 907.041, F.S.

<sup>&</sup>lt;sup>3</sup> Section 903.047, F.S.

<sup>&</sup>lt;sup>4</sup> Section. 903.0471 and 907.041, F.S.

<sup>&</sup>lt;sup>5</sup> Section 903.011, F.S.

<sup>&</sup>lt;sup>6</sup> Section 903.105, F.S.

<sup>&</sup>lt;sup>7</sup> *Id. See also* Florida Dept. of Financial Services, *Bail Bonds Overview* <a href="https://www.myfloridacfo.com/division/consumers/understandingcoverage/bailbondsoverview.htm">https://www.myfloridacfo.com/division/consumers/understandingcoverage/bailbondsoverview.htm</a> (last visited January 20, 2022).

<sup>&</sup>lt;sup>8</sup> Section 903.045, F.S.

<sup>&</sup>lt;sup>9</sup> Section 903.26(2)(a), F.S.

<sup>&</sup>lt;sup>10</sup> Section 903.26(1), F.S.

and the surety company. <sup>11</sup> The value of the forfeited bond must be paid by the bail bond agent within 60 days of the date the notice was mailed or transmitted. <sup>12</sup>

#### Exoneration of Liability

A bail bond agent is exonerated of any further liability on a bail bond if, prior to a breach of the bond, the bail bond agent agrees to pay the transportation cost of returning a defendant who is incarcerated in another county jail or prison to the jurisdiction of the court. Surrendering an incarcerated defendant prior to the breach of the bond eliminates the need for a bail bond agent to go through the bond forfeiture and discharge process, and absolves the bail bond agent of future liability on the bond.

The term "transportation cost" is not defined in statute. However, the Second District Court of Appeal has interpreted the term narrowly, applying only to actual transportation expenses. <sup>14</sup> This does not include ancillary costs associated with transportation, such as the salary of the officers involved in transporting the defendant, vehicle costs, meals, and lodging. <sup>15</sup>

The "jurisdiction" to which the bail bond agent must return the defendant under s. 903.21(3), F.S., is any county within the judicial circuit of the court which issued the bond. <sup>16</sup> This means a bail bond agent is only required to pay the cost to return a defendant to the closest county from where the defendant is incarcerated which lies within the same judicial circuit as the court that

<sup>&</sup>lt;sup>11</sup> Section 903.26(2)(a), F.S.

<sup>&</sup>lt;sup>12</sup> *Id*.

<sup>&</sup>lt;sup>13</sup> Section 903.21(3), F.S.

<sup>&</sup>lt;sup>14</sup> Easy Bail Bonds v. Polk County, 784 So. 2d 1173, 1177 (Fla. 2d DCA 2001).

<sup>&</sup>lt;sup>15</sup> *Id*. at 1176.

<sup>&</sup>lt;sup>16</sup> Section 903.21(3), F.S.

issued the bond.<sup>17</sup> Consequently, the county sheriff often bears the cost of transporting the defendant the remaining distance to the actual county which issued the bond.<sup>18</sup>

For example, to be exonerated from liability on the bond, if a defendant is released on bail in Franklin County (Apalachicola) and is subsequently arrested and detained in Duval County (Jacksonville), the bail bond agent is only required to pay transportation costs to return the defendant to Jefferson County, the nearest county to Jacksonville that is in the same judicial circuit as Franklin County. The Franklin County Sheriff's Office is then responsible for the costs associated with transporting the defendant the remaining 93 miles from Jefferson County to Franklin County.<sup>19</sup>

#### III. Effect of Proposed Changes:

**Section 1** amends s. 903.21, F.S., related to method of surrendering a defendant and the exoneration of a bail bond agent of liability on a bond, to require that a bail bond agent pay the costs and expenses incurred in returning the defendant to the county in which he or she was released on bail, while under the bail bond's fiduciary, in order to be exonerated from liability on a bond prior to a breach.

Costs and expenses may not exceed the prorated salary of the officers or the contracted transportation company involved in transporting the defendant. Transportation expenses are limited to mileage, vehicle expenses, meals, and, when necessary, overnight lodging for the officer or contracted transportation company and the defendant.

Section 2 provides an effective date of July 1, 2022.

<sup>17</sup> Section 26.021, F.S., provides Florida's circuit courts are divided into 20 judicial circuits as follows:

- First Circuit Escambia, Okaloosa, Santa Rosa and Walton Counties.
  - Second Circuit Franklin, Gadsden, Jefferson, Leon, Liberty and Wakulla Counties.
  - Third Circuit Columbia, Dixie, Hamilton, Lafayette, Madison, Suwannee and Taylor Counties.
  - Fourth Circuit Clay, Duval and Nassau Counties.
  - Fifth Circuit Citrus, Hernando, Lake, Marion and Sumter
  - Sixth Circuit Pasco and Pinellas Counties.
  - Seventh Circuit Flagler, Putnam, St. Johns and Volusia Counties.
  - Eighth Circuit Alachua, Baker, Bradford, Gilchrist, Levy and Union Counties.
  - Ninth Circuit Orange and Osceola Counties.
  - Tenth Circuit Hardee, Highlands and Polk Counties.
  - Eleventh Circuit Miami-Dade County.
  - Twelfth Circuit DeSoto, Manatee and Sarasota Counties.
  - Thirteenth Circuit Hillsborough County.
  - Fourteenth Circuit Bay, Calhoun, Gulf, Holmes, Jackson and Washington Counties.
  - Fifteenth Circuit Palm Beach County.
  - Sixteenth Circuit Monroe County.
  - Seventeenth Circuit Broward County.
  - Eighteenth Circuit Brevard and Seminole Counties.
  - Nineteenth Circuit Indian River, Martin, Okeechobee and St. Lucie Counties.
  - Twentieth Circuit Charlotte, Collier, Glades, Hendry and Lee Counties.

<sup>&</sup>lt;sup>18</sup> Florida Office of the State Courts Administrator, *HB 381 Bill Analysis*, November 9, 2021 (on file with the Senate Committee on Banking and Insurance).

<sup>&</sup>lt;sup>19</sup> Google Maps, <a href="http://www.google.com/maps/dir">http://www.google.com/maps/dir</a> (last visited Jan. 13, 2022).

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

Indeterminate. The bill may require a bail bond agent to transport a defendant a greater distance, thereby shifting the cost of transporting a defendant from the sheriff to the bail bond agent. Additionally, the bill may increase costs and expenses incurred by a bail bond agent to related to meals, vehicle expenses, and overnight lodging for officers of contracted transportation companies involved in the transportation of a defendant.

C. Government Sector Impact:

Indeterminate. The bill may result in fewer hearings related to bond issues.<sup>20</sup> The bill may also reduce expenditures incurred by sheriffs from transporting a defendant from a county within a judicial circuit to the county from a which a defend was released on bail.

#### VI. Technical Deficiencies:

None.

<sup>&</sup>lt;sup>20</sup> Florida Office of the State Courts Administrator, *HB 381 Bill Analysis*, November 9, 2021 (on file with the Senate Committee on Banking and Insurance).

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends the following section 903.21 of the Florida Statutes.

#### IX. Additional Information:

#### A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by Banking and Insurance on January 25, 2022:

The committee substitute:

- Specifies the types of costs and expenses the bail bond agent agrees to pay in the course of transporting the defendant, to be:
  - Not more than the prorated salary of the officers or the contracted transportation company involved;
  - o Mileage;
  - Vehicle expenses;
  - o Meals;
  - Overnight lodging for the officer or contracted transportation company and the defendant, when necessary.
- Specifies the bail bond agent is responsible only for costs and expenses incurred during the transport of the defendant while the defendant is under the bail bond's fiduciary.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

810412

# LEGISLATIVE ACTION Senate House Comm: RCS 01/26/2022

The Committee on Banking and Insurance (Broxson) recommended the following:

#### Senate Amendment (with title amendment)

3 Delete lines 15 - 21

and insert:

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- (3) (a) As used in this subsection, the term "jurisdiction" means the county from which the defendant was released on bail.
- (b) The surety shall be exonerated of liability on the bond if it is determined before prior to breach of the bond that the defendant is in any jail or prison and the surety agrees in writing to pay the costs and expenses incurred in transportation



cost of returning the defendant to the jurisdiction of the court. Such costs and expenses incurred may not be more than the prorated salary of the officers or the contracted transportation company involved and the actual expenses of transporting each defendant. Such actual expenses of transportation shall only consist of mileage, vehicle expenses, meals, and, when necessary, overnight lodging for the officer or contracted transportation company and the defendant.

(c) A surety agent is responsible only for the costs and expenses incurred during transport of defendants who are under his or her fiduciary For purposes of this subsection, "jurisdiction" means within the

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======= T I T L E A M E N D M E N T ========= And the title is amended as follows:

Delete lines 3 - 8

27 and insert:

> 903.21, F.S.; redefining the term "jurisdiction"; providing for the exoneration from liability of a surety on a bond under certain circumstances if the surety agrees in writing to pay the costs and expenses incurred in returning the defendant to the jurisdiction of the court; providing for calculation of costs and expenses; providing construction; providing an effective date.

By Senator Broxson

1-00907-22 20221182 A bill to be entitled

An act relating to breach of bond costs; amending s. 903.21, F.S.; providing for the exoneration from liability of a surety on a bond under certain circumstances if the surety agrees in writing to pay

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the costs and expenses incurred in returning the defendant to the jurisdiction of the court; redefining the term "jurisdiction"; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (3) of section 903.21, Florida Statutes, is amended to read:

903.21 Method of surrender; exoneration of obligors.-

(3) The surety shall be exonerated of liability on the bond if it is determined prior to breach of the bond that the defendant is in any jail or prison and the surety agrees in writing to pay the costs and expenses incurred in transportation cost of returning the defendant to the jurisdiction of the court. For purposes of this subsection, "jurisdiction" means the county from which the defendant was released on bail  $\frac{\text{within the}}{\text{within the}}$ 

Section 2. This act shall take effect July 1, 2022.

Page 1 of 1

CODING: Words stricken are deletions; words underlined are additions.

## The Florida Senate

01/25/2022

Meeting Date

# APPEARANCE RECORD

Deliver both copies of this form to

SB 1182 - Breach of I

Bill Number or Topic

# Banking and Insurance

Ban	King and Insurance Committee	Senate profession	onal staff cond	ucting the meeting	810412	amber of Topic
Name	Andrew Kalel			Phone <u>(81</u>	3)240-7632	Barcode (if applicable)
Address	113 East College Ave	<u> </u>		Email <b>aka</b>	alel@scgrou	p.us
	Tallahassee Flor	ida	<b>3230</b> Zip	1		
	Speaking: For Against	Information	OR	Waive Speaking:	In Support,	Against
<b>.</b>	PL	EASE CHECK	ONE OF TH	IE FOLLOWING:		

I am appearing without compensation or sponsorship.

I am a registered lobbyist. representing:

Florid Bail Agents Association

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules pdf (flsenate.gov)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

#### OFFICE OF THE STATE COURTS ADMINISTRATOR 2022 JUDICIAL IMPACT STATEMENT

DATE: November 9, 2021

BILL NUMBER: HB 381

SPONSOR(S): Representative Maney

STATUTE(S) AFFECTED: s. 903.21, F.S.

COMPANION BILL(S): None

AGENCY CONTACT: Tashiba Robinson, Legislative Affairs

TELEPHONE: (850) 922-5692

ASSIGNED OSCA STAFF: BNS

I. SUMMARY: The bill requires that a bail bond agent pay to return an incarcerated defendant to the county in which the defendant was released on bail, rather than any county within the same judicial circuit, in order to be released of liability on a bond. The bill also requires a bail bond agent to pay all costs and expenses incurred in returning the defendant to the original court's jurisdiction, rather than just the cost of transportation.

The bill takes effect July 1, 2022.

#### II. ANALYSIS:

Section 903.21(3), F.S., exonerates a bail bond agent of liability on a bond if, prior to a breach of the bond:

- It is determined that the defendant is in any jail or prison; and
- The bail bond agent agrees to pay the transportation cost of returning the defendant to the jurisdiction of the court which issued the bond.

For purposes of s. 903.21(3), F.S., the term "jurisdiction" is defined as "within the judicial circuit." As a result, a bail bond agent may be exonerated of liability on a bond by paying the cost to return the defendant to any county within the same judicial circuit, often the closest county, rather than the actual county which issued the bond. Costs for transporting the defendant the remaining distance to the actual county which issued the bond is often borne by the sheriff.

Additionally, current law does not specify the party responsible for ancillary expenses associated with transporting the defendant back to the original court's jurisdiction. Such ancillary expenses may include the

#### OFFICE OF THE STATE COURTS ADMINISTRATOR 2022 JUDICIAL IMPACT STATEMENT

salary of the officers involved in transporting the defendant, vehicle costs, meals, and lodging.

#### Effect of Proposed Changes

The bill requires that a bail bond agent pay to return an incarcerated defendant to the county in which the defendant was released on bail, rather than any county within the same judicial circuit, in order to be released of liability on a bond. The bill also provides that the bail bond agent is responsible for all costs and expenses incurred in returning the defendant to the original court's jurisdiction, rather than just the cost of transportation.

The bill may shift costs currently borne by sheriffs to bail bond agents.

The bill takes effect July 1, 2022.

- III. ANTICIPATED JUDICIAL OR COURT WORKLOAD IMPACT: The bill may result in fewer hearings related to bond issues. However, the bill is not likely to have a significant effect on judicial workload.
- IV. IMPACT TO COURT RULES/JURY INSTRUCTIONS: None anticipated.

#### V. ESTIMATED FISCAL IMPACTS ON THE JUDICIARY:

- **A. Revenues:** None.
- **B. Expenditures:** The fiscal impact of this legislation cannot be accurately determined due to the unavailability of data needed to establish any potential decrease in judicial workload due to fewer hearings related to bond issues, as discussed in Section III, above.

Senator Doug Broxson 418 West Garden Street, Room 403 Pensacola Florida 32502

> Senator Jim Boyd, Chair Committee on Banking and Insurance 320 Knott Building 404 South Monroe Street Tallahassee, Florida 32399-1100



#### The Florida Senate

## **Committee Agenda Request**

То:	Senator Jim Boyd, Chair Committee on Banking and Insurance
Subject:	Committee Agenda Request
Date:	January 10, 2022
I respectfully	request that <b>Senate Bill # 1182</b> , relating to Breach of Bond Costs, be placed on the:
$\boxtimes$	committee agenda at your earliest possible convenience.
	next committee agenda.
	Oang Butu

Senator Doug Broxson Florida Senate, District 1

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared By	y: The Profession	nal Staff of	the Committee on	Banking and	Insurance
BILL:	CS/SB 1502	2				
INTRODUCER:	Banking and	d Insurance Co	ommittee	and Senator Pov	well	
SUBJECT:	Estates and	Trusts				
DATE:	January 27,	2022 RE	VISED:			
ANAL	YST	STAFF DIRE	CTOR	REFERENCE		ACTION
. Schrader		Knudson		BI	Fav/CS	
·•				JU		
•				RC		

#### Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

#### I. Summary:

SB 1502 amends two sections of Florida's estates and trusts law to:

- Codify an existing procedure used by Florida courts to address the circumstance, in probate, where a creditor has pending action against a decedent at the time of the decedent's death.
- Eliminates a provision, under certain circumstances, that if a settlor-spouse creates a lifetime trust for a beneficiary-spouse and names themselves as a subsequent beneficiary if the beneficiary-spouse dies, assets in the trust may be available to the settlor-spouse's creditors pursuant to s. 736.0505(1)(b), F.S.
- Allow trustees to resign from a trust with less than 30 days' notice if the trust instrument specifically allows for this shorter period.

The effective date of the bill is July 1, 2022.

#### II. Present Situation:

#### **Probate, In General**

Probate is a court supervised process for identifying and gathering the assets of a deceased person (also called a decedent), paying the decedent's debts, and distributing the decedent's

assets to beneficiaries.<sup>1</sup> A personal representative (this is Florida's term for an executor) is appointed to execute this process, and the representative may retain an attorney using funds from the estate.<sup>2</sup> The personal representative may be appointed by a will, or, if no such person has been appointed (or if the person does not meet the legal requirements to serve as the personal representative), the court will assign a personal representative. A personal representative may be a real person or a bank or trust company, subject to certain restrictions.<sup>3</sup>

The Florida Probate Code provides the statutory mechanism for the transfer of property from a decedent to persons or entities named in a decedent's will (often called beneficiaries) or to the decedent's heirs, if there is no will (called dying intestate). The property transferred via the probate process is called the "estate." Assets subject to probate are those that were solely owned by the decedent at their time of death or that were owned by the decedent and one or more co-owners, but such asset lacked a provision for automatic succession of ownership at death. Some assets owned by a decedent may not be probate assets—these potentially include:

- Bank accounts that are pay-on-death, or transferable on death, to another person, or an account jointly held with rights of survivorship;
- Life insurance, annuities, and retirement accounts payable to a beneficiary;
- Homestead property;
- Real property held as joint tenants with another person with a right of survivorship;
   and
- Property owned by spouses as tenants in common, so long as the other spouse survives.

If the decedent had a will, the property is transferred as directed by the will. If a person dies intestate, the person's property is transferred to heirs according to the laws of intestate succession under ch. 732, F.S.<sup>7</sup>

#### Personal Representative

In order for the decedent's estate to be transferred to heirs or to the beneficiaries of the will, a petition for administration must be filed with the circuit court; any interested person may file for such administration. The personal representative must provide a notice of administration to various persons—such as family members and beneficiaries, and other entities such as trustees and persons who may be entitled to exempt property. Those persons must act to contest the will or take other actions within statutory time limits. The personal representative must search for

<sup>&</sup>lt;sup>1</sup> The Florida Bar, *Consumer Pamphlet: Probate in Florida*, What is Probate? *available at* <a href="https://www.floridabar.org/public/consumer/pamphlet026/#whatisprobate">https://www.floridabar.org/public/consumer/pamphlet026/#whatisprobate</a> (last visited Jan 21, 2022).

<sup>&</sup>lt;sup>2</sup> *Id.* and Section 733.106(2) & (3), F.S.

<sup>&</sup>lt;sup>3</sup> The Florida Bar, *supra* note 1.

<sup>&</sup>lt;sup>4</sup> Section 731.201(14), F.S.

<sup>&</sup>lt;sup>5</sup> The Florida Bar, *supra* note 1.

<sup>&</sup>lt;sup>6</sup> *Id*.

<sup>&</sup>lt;sup>7</sup> Section 732.101(1), F.S.

<sup>&</sup>lt;sup>8</sup> See s. 733.202, F.S.

<sup>&</sup>lt;sup>9</sup> See s. 733.212, F.S.

<sup>&</sup>lt;sup>10</sup> See s. 733.212(3), F.S.

and provide notice, by publication in a newspaper, to creditors of the decedent. This notice must include name of the decedent, the file number of the estate, the designation and address of the court in which the proceedings are pending, the name and address of the personal representative, the name and address of the personal representative's attorney, and the date of first publication. Creditors must generally make claims against the estate within 3 months of first published notice. As to any creditor required to be served with a copy of the notice to creditors, the deadline is 30 days after the date of service on the creditor.

In order for personal representatives to claim monies from bank accounts for the estate, the court must issue letters of administration granting the personal representative the authority to act on behalf of the estate. The letters give the personal representative the power to administer the estate. <sup>15</sup>

#### **Creditor Pending Actions**

A creditor believing that they are entitled to a compensation from the decedent's estate to satisfy a debt must file a statement of claim in the probate proceeding with the appropriate clerk of the circuit court. 16 The personal representative, or any other interested person, may file an objection to a creditor's statement of claim. 17 If an objection is filed against a creditor's statement of claim, the creditor must file a separate independent lawsuit against the decedent's estate to pursue the claim within thirty days from the date the objection was served. 18 While this procedure is specified in statute for claims that have yet to be filed upon the decedent's death, there exists some conjecture on how to handle claims that had been already filed. That is to say, does the already pending lawsuit satisfy the requirement under s. 733.705(5), F.S., that the claimant bring an independent lawsuit? Currently, Florida does not have an established procedure in statute, or in Florida's Probate Rules, for what occurs when a creditor has a pending action against a decedent that was filed prior to the decedent in question's death. There does, however, appear to be a number of cases that appear to establish how such a situation is to be handled. 19 The Florida Fourth District Court of Appeal, in Lewsadder v. Estate of Lewsadder, 757 So. 2d 1221, 1224 (Fla. 4th DCA 2000), summarizes the existing case law regarding current 733.705(5), F.S., thusly:

In applying this statute [current s. 733.705(5), F.S.]<sup>20</sup> and its similarly worded predecessor statutes, the courts have held that an action pending against a defendant at the time of the defendant's death will suffice to satisfy the "independent action" provision of the statute when there has been a substitution of

<sup>&</sup>lt;sup>11</sup> See s. 733.2121, F.S.

<sup>&</sup>lt;sup>12</sup> Section 733.2121(1), F.S.

<sup>&</sup>lt;sup>13</sup> See s. 733.702(1), F.S.

<sup>14</sup> Id.

<sup>&</sup>lt;sup>15</sup> The Florida Bar, *supra* note 1.

<sup>&</sup>lt;sup>16</sup> *Id.* and s. 733.702(1), F.S.

<sup>&</sup>lt;sup>17</sup> The Florida Bar, *supra* note 1 and s. 733.705, F.S.

<sup>&</sup>lt;sup>18</sup> The Florida Bar, *supra* note 1 and s. 733.705, F.S.

<sup>&</sup>lt;sup>19</sup> Probate Law and Procedure Committee of the Real Property, Probate and Trust Law Section of the Florida Bar, *White Paper on Proposed Amendments to S. 733.705(5)*, F.S. (2022).

<sup>&</sup>lt;sup>20</sup> Lewsadder v. Estate of Lewsadder, cites to s. 733.705(4), F.S., the pertinent language of which is now codified in s. 733.705(5), F.S.

the personal representative of the decedent's estate, either by timely filed motion for substitution.

#### **Trusts**

Chapter 736, F.S., contains the Florida Trust Code (Code). The Code applies to express trusts, charitable or noncharitable, and to trusts created pursuant to a law, judgment, or decree that requires the trust to be administered in the manner of an express trust.<sup>21</sup>

Under the Code, a settlor is the person who creates or contributes property to a trust.<sup>22</sup> A beneficiary of a trust is a person who has a present or future beneficial interest in the trust.<sup>23</sup> In general, a trustee is the person who holds the legal title to the property of the trust for the benefit of the trust's beneficiaries. The trustee is granted certain powers over the trust and is subject to certain duties relating to the trust, which are imposed by the terms of the trust, equity jurisprudence, or by statute.<sup>24</sup> Under the Code, "trustee" means the original trustee, and also includes any additional trustee, any successor trustee, and any cotrustee.<sup>25</sup>

#### Trustees, In General

A trustee derives his or her rules of conduct, extent and limit of authority, and measure of obligation from the trust instrument. Except as otherwise provided in the terms of the trust, the Code governs the duties and powers of a trustee, relations among trustees, and the rights and interests of beneficiaries. The terms of a trust prevail over any provision of the Code, except as provided in s. 736.0105(2), F.S., which provides 23 terms that are solely governed by the Code and cannot be changed, waived, or otherwise altered by the terms of the trust. This includes the right of a trustee to resign a trusteeship pursuant to s. 736.0705, F.S.

#### Resignation of a Trustee

Section 736.0705, F.S., provides that trustees may resign:

- Upon at least 30 days' notice to the qualified beneficiaries, the settlor, if living, and all cotrustees; or
- With the approval of the court

In approving a trustee's resignation, a court may issue orders and impose conditions reasonably necessary for the protection of the trust property. Further, s. 736.0705(3), F.S., provides that any liability of a resigning trustee or of any sureties on the trustee's bond for acts or omissions of the trustee is not discharged or affected by the trustee's resignation. If a resigning trustee is the last remaining trustee for the trust, that trustee still retains the fiduciary duties of trustee, and the

<sup>&</sup>lt;sup>21</sup> Section 736.0102(1), F.S.

<sup>&</sup>lt;sup>22</sup> Section 736.0103(18), F.S.

<sup>&</sup>lt;sup>23</sup> Section 736.0103(4), F.S.

<sup>&</sup>lt;sup>24</sup> 55A Fla. Jur 2d Trusts s. 114.

<sup>&</sup>lt;sup>25</sup> Section 736.0103(27), F.S.

<sup>&</sup>lt;sup>26</sup> Section 736.01015(1), F.S.

<sup>&</sup>lt;sup>27</sup> Section 736.0105(2), F.S.

powers necessary to protect trust property, until a successor trustee named by a court is in place.<sup>28</sup>

#### **Creditor Claims against Settlors**

Section 736.0505, F.S., specifies provisions regarding when a creditor may bring a claim against the property in a trust. For revocable trusts, creditors may bring claims against the property in said trust during the settlor's lifetime to the extent the property would not otherwise be exempt by law if owned directly by the settlor. For irrevocable trusts, a creditor may reach the maximum amount that can be distributed to or for the settlor's benefit. If a trust has more than one settlor, the amount the creditor or assignee of a particular settlor may reach may not exceed the settlor's interest in the portion of the trust attributable to that settlor's contribution. Essentially, this provision, codified as s. 736.0505(1)(b), F.S., prevents the creation, if one wishes to maintain the trust's creditor protections, of a trust where a settlor is also a beneficiary. An example of this would be where a settlor-spouse sets up a trust for a beneficiary spouse, with the provision that the trust reverts back to the settlor if the beneficiary-spouse pre-deceases the settlor. Florida law currently provides exceptions to this rule for life estate with power of appointment in the beneficiary-spouse and lifetime irrevocable trusts for which a qualified terminable interest property election has been made.<sup>29</sup>

#### III. Effect of Proposed Changes:

**Section 1** of the bill amends s. 733.705, F.S. to codify an existing procedure presently used in Florida courts regarding creditor's pending action against a decedent at the time of the decedent's death. Specifically, the proposed provision states that if an action or proceeding by the claimant is pending against a decedent at the time of said decedent's death, the requirement to bring an independent action under present s. 733.705(5), F.S., is satisfied if, within 30 days after the filing of an objection to the claim, one the following conditions are met:

- A motion complying with all applicable rules of procedure is filed, or a similar procedure is initiated, to substitute the proper party (i.e. the decedent's estate instead of the decedent).
- An order substituting the proper party is entered.

The proposed section also provides a similar procedure for circumstances where the decedent entered into a binding arbitration agreement relating to the claim during that person's lifetime, or if arbitration is required under s. 731.401 (regarding arbitration of disputes when arbitration provisions are included in the will or trust instrument). The proposed provision, in this circumstance, calls for a motion to be interested to compel arbitration against the decedent's estate (instead of the decedent). If arbitration had already commenced at the time of the decedent's death, then the requirement is for simply notice to be provided to the proper party. <sup>30</sup>

**Section 2** of the bill amends s. 736.0505, F.S., regarding creditor claims against settlors. Currently, under Florida law, if a settlor-spouse creates a lifetime trust for a beneficiary-spouse

<sup>&</sup>lt;sup>28</sup> Section 736.0707(1), F.S.

<sup>&</sup>lt;sup>29</sup> Section 736.0505(3), F.S.

<sup>&</sup>lt;sup>30</sup> Where such arbitration had been undertaken pursuant to court order, such notice must take the form of a properly filed notice with such court.

and names themselves as a subsequent beneficiary if the beneficiary-spouse dies, assets in the trust may be available to the settlor-spouse's creditors pursuant to s. 736.0505(1)(b), F.S. The CS eliminates this provision for irrevocable trusts (using certain tax exemptions) where the beneficiary is the settlor's spouse for that spouse's lifetime and the transfers to the trust are completed gifts pursuant to s. 2511 of the Internal Revenue Code of 1986.<sup>31</sup>

**Section 3** of the bill amends s. 736.0705, F.S., to make it easier for a trustee to resign. The provision clarifies that a trust instrument can make it easier for a trustee to resign from a trust. Specifically, the proposed provision allows that if a shorter notice period than the current 30-day notice provision provided in s. 736.0705(1)(a) is allowed for under the trust instrument, then the trustee may resign utilizing this shorter period—subject to certain noticing requirements. It does maintain current law that a trustee may still also resign with 30-days' notice, or with approval of the court, and these provisions may not be altered by the trust instrument.

**Section 3** of the bill provides and effective date of the bill of July 1, 2022.

#### IV. Constitutional Issues:

A.	Municipality/County Mandates Restrictions:
	None.
B.	Public Records/Open Meetings Issues:
	None.
C.	Trust Funds Restrictions:
	None.
D.	State Tax or Fee Increases:
	None.
E.	Other Constitutional Issues:
	None.

See Talge v. United States, 229 F. Supp. 836 (W.D. Mo. 1964), Finley v. C.I.R., 255 F.2d 128 (10th Cir. 1958), and Jordan v. United States, 297 F. Supp. 1326 (W.D. Okla. 1969).

<sup>&</sup>lt;sup>31</sup> Principally, a completed gift is when:

<sup>•</sup> There is an irrevocable transfer by the settlor;

<sup>•</sup> Who is competent to make the gift;

Who unmistakably intends to divest themselves of title, dominion, and control over the subject matter of said gift;

To a donor (i.e. beneficiary) capable of accepting said gift.

# V. Fiscal Impact Statement:

#### A. Tax/Fee Issues:

The revisions to the trust code, expanding the types of trusts that are protected from creditors when certain tax exemptions are utilized, will likely serve to encourage Florida residents to use these types of trusts. The persons impacted and able to establish such trusts may see significant federal tax benefits from doing so.

#### B. Private Sector Impact:

The revisions to the trust code, expanding the types of trusts that are protected from creditors when certain tax exemptions are utilized, will likely serve to encourage Florida residents to use these types of trusts. This will likely cause additional assets owned by Floridians to be protected from creditors and likely have a negative financial impact on creditors seeking to recover debts from persons who have established such trusts.

# C. Government Sector Impact:

None.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 733.705 and 736.0705.

#### IX. Additional Information:

#### A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by Banking and Insurance on January 25, 2022:

Currently, under Florida law, if a settlor-spouse creates a lifetime trust for a beneficiary-spouse and names themselves as a subsequent beneficiary if the beneficiary-spouse dies, assets in the trust may be available to the settlor-spouse's creditors pursuant to s. 736.0505(1)(b), F.S. The CS eliminates this provision for irrevocable trusts (using certain tax exemptions) where the beneficiary is the settlor's spouse for that spouse's lifetime and the transfers to the trust are completed gifts pursuant to s. 2511 of the Internal Revenue Code of 1986.

# B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

971550

	LEGISLATIVE ACTION	
Senate		House
Comm: RCS		
01/27/2022		
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The Committee on Banking and Insurance (Powell) recommended the following:

#### Senate Amendment (with title amendment)

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Between lines 57 and 58

4 insert:

> Section 2. Subsection (3) of section 736.0505, Florida Statutes, is amended to read:

736.0505 Creditors' claims against settlor.-

- (3) Subject to the provisions of s. 726.105, for purposes of this section, the assets in:
  - (a)1. A trust described in s. 2523(e) of the Internal



11 Revenue Code of 1986, as amended; , or 2. A trust for which the election described in s. 2523(f) 12 of the Internal Revenue Code of 1986, as amended, has been made; 13 14 or 15 3. An irrevocable trust not otherwise described in 16 subparagraph 1. or subparagraph 2. in which: 17 a. The settlor's spouse is a beneficiary as described in s. 18 736.0103(19)(a) for the lifetime of the settlor's spouse; 19 b. At no time during the lifetime of the settlor's spouse 20 is the settlor a beneficiary as described in s. 736.0103(19)(a); 21 and 22 c. Transfers to the trust by the settlor are completed 23 gifts under s. 2511 of the Internal Revenue Code of 1986, as 24 amended; and (b) Another trust, to the extent that the assets in the 2.5 26 other trust are attributable to a trust described in paragraph 27 (a), 28 29 shall, after the death of the settlor's spouse, be deemed to 30 have been contributed by the settlor's spouse and not by the 31 settlor. 32 33 ======= T I T L E A M E N D M E N T ========= 34 And the title is amended as follows: 35 Delete line 7 36 and insert: 37 of claims; amending s. 736.0505, F.S.; revising the 38 types of trusts deemed to have been contributed by a

settlor's spouse and not the settlor; amending s.

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40 736.0705, F.S.; providing that Florida Senate - 2022 SB 1502

By Senator Powell

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30-00648A-22 20221502

A bill to be entitled

An act relating to estates and trusts; amending s.

733.705, F.S.; providing that the requirement for a claimant to file an independent action is satisfied if specified actions are taken; specifying that claimants, not creditors, are given certain priority of claims; amending s. 736.0705, F.S.; providing that a trustee may resign by specified procedure and with notice to certain parties; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (5) of section 733.705, Florida Statutes, is amended to read:

733.705 Payment of and objection to claims.-

- (5) The claimant is limited to a period of 30 days from the date of service of an objection within which to bring an independent action upon the claim, or a declaratory action to establish the validity and amount of an unmatured claim which is not yet due but which is certain to become due in the future, or a declaratory action to establish the validity of a contingent claim upon which no cause of action has accrued on the date of service of an objection and that may or may not become due in the future, unless an extension of this time is agreed to by the personal representative in writing before it expires.
- (a) For good cause, the court may extend the time for filing an action or proceeding after objection is filed. No action or proceeding on the claim may be brought against the

Page 1 of 3

 ${f CODING:}$  Words  ${f stricken}$  are deletions; words  ${f underlined}$  are additions.

Florida Senate - 2022 SB 1502

20221502

30-00648A-22

0	personal representative after the time limited above, and the
31	claim is barred without court order.
32	(b) If an action or proceeding by the claimant is pending
3	against the decedent at the time of the decedent's death, the
34	requirement to bring an independent action is satisfied if,
35	within 30 days after the filing of an objection to the claim:
86	1. A motion complying with all applicable rules of
37	procedure is filed, or a similar procedure is initiated, to
88	substitute the proper party; or
9	2. An order substituting the proper party is entered.
0	(c) If the decedent entered into a binding arbitration
1	agreement relating to the claim during his or her lifetime, or
2	if arbitration is required under s. 731.401, the requirement to
13	bring an independent action is satisfied if, within 30 days
4	after the filing of an objection to the claim, a motion to
15	compel arbitration against the proper party is initiated, as
6	provided for in s. 682.03.
7	(d) If arbitration was commenced before the decedent's
8	death, the requirement to bring an independent action is
9	satisfied if, within 30 days after the filing of an objection to
0	the claim, notice is given to the proper party. If the
1	arbitration was commenced by order of the court, the notice must
2	take the form of a timely filed motion, complying with all
3	applicable rules of procedure, to substitute the proper party.
4	$\underline{\text{(e)}}$ If an objection is filed to the claim of any $\underline{\text{claimant}}$
5	$\frac{\text{creditor}}{\text{creditor}}$ and the $\frac{\text{claimant}}{\text{creditor}}$ brings an action to establish
6	the claim, a judgment establishing the claim shall give it no
7	priority over claims of the same class to which it belongs.
8	Section 2. Subsection (1) of section 736.0705, Florida
	- 0.00

Page 2 of 3

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2022 SB 1502

20221502

Statutes, is amended to read: 59 60 736.0705 Resignation of trustee.-61 (1) A trustee may resign in accordance with the procedure 62 set forth in the trust instrument and upon notice to the 63 cotrustees or, if none, to the successor trustee who has 64 accepted the appointment, or, if none, to the person or persons 65 who have the authority to appoint a successor trustee. 66 Notwithstanding any provision of the terms of the trust, a67 trustee may also resign: 68 (a) Upon at least 30 days' notice to the qualified 69 beneficiaries, the settlor, if living, and all cotrustees; or 70 (b) With the approval of the court. 71 Section 3. This act shall take effect July 1, 2022.

30-00648A-22

Page 3 of 3

CODING: Words stricken are deletions; words underlined are additions.

# The Florida Senate

DUPLICATE

1/25/22

# APPEARANCE RECORD

SB 1502

Meeting Date		ALIENTIACE IV	LCUND	OB 1002
Banking and Insurar	De Senate pro	eliver both copies of this for ofessional staff conducting	rm to the meeting	Bill Number or Topic
Committee		3	and meeting	-
Name Martha Edenfi	eld		Phone 850	Amendment Barcode (if applicable) 999-4100
Address 106 E. College	e Ave # 1200		Phone	denfield@deanmead.com
Tallahassee	FL	32301		
City	State	Zip		
Speaking: For	Against Informati	ion <b>OR</b> Wai	ve Speaking:	In Support  Against
I am appearing without compensation or sponsorship.	I am a represe The Real	ECK ONE OF THE FO registered lobbyist, enting: Property, Probate a on of the Florida Ba	and Trust	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules pdf (fisenate gov)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

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While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules, pdf (fisenate, gov)

This form is part of the public record for this meeting.

S-001 (08/10/2021)



# The Florida Senate

# **Committee Agenda Request**

То:	Senator Jim Boyd, Chair Committee on Banking and Insurance
Subject:	Committee Agenda Request
Date:	January 19, 2022
I respectfully	request that <b>Senate Bill #1502</b> , relating to Estates and Trusts, be placed on the:
	committee agenda at your earliest possible convenience.
	next committee agenda.

Senator Bobby Powell Florida Senate, District 30

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared By:	The Pro	fessional Staff of	f the Committee on	Banking and I	nsurance	
BILL:	CS/SB 1526						
INTRODUCER:	: Banking and Insurance Committee and Senator Boyd						
SUBJECT:	Public Recor	ds/Annu	uity Contract F	Payees			
DATE:	January 26, 2	2022	REVISED:				
ANAI	_YST	STAFF	DIRECTOR	REFERENCE		ACTION	
1. Schrader Knudson		BI	Fav/CS				
2.			_	JU	_		
3.			_	RC	_		

# Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

# I. Summary:

SB 1526 exempts from public record the personal identifying information and annuity contract numbers of a payee of a structured settlement as defined in s. 626.99296(2) and the names of family members, dependents, and beneficiaries of such payee, contained within a court file relating to a proceeding for the approval of the transfer of structured settlement payment rights under s. 626.99296. Such records are to remain exempt until six months after a final judgment is entered on the transfer application.

The bill has an effective date of July 1, 2022.

#### **II.** Present Situation:

#### **Access to Public Records - Generally**

The Florida Constitution provides that the public has the right to inspect or copy records made or received in connection with official governmental business. The right to inspect or copy applies to the official business of any public body, officer, or employee of the state, including all three branches of state government, local governmental entities, and any person acting on behalf of the government.

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<sup>&</sup>lt;sup>1</sup> FLA. CONST. art. I, s. 24(a).

 $<sup>^{2}</sup>$  Id.

Additional requirements and exemptions related to public records are found in various statutes and rules, depending on the branch of government involved. For instance, section 11.0431, F.S., provides public access requirements for legislative records. Relevant exemptions are codified in s. 11.0431(2)-(3), F.S., and adopted in the rules of each house of the legislature.<sup>3</sup> Florida Rule of General Practice and Judicial Administration 2.420 governs public access to judicial branch records.<sup>4</sup> Lastly, chapter 119, F.S., known as the Public Records Act, provides requirements for public records held by executive agencies.

## Executive Agency Records - The Public Records Act

The Public Records Act provides that all state, county and municipal records are open for personal inspection and copying by any person, and that providing access to public records is a duty of each agency.<sup>5</sup>

Section 119.011(12), F.S., defines "public records" to include:

All documents, papers, letters, maps, books, tapes, photographs, films, sound recordings, data processing software, or other material, regardless of the physical form, characteristics, or means of transmission, made or received pursuant to law or ordinance or in connections with the transaction of official business by any agency.

The Florida Supreme Court has interpreted this definition to encompass all materials made or received by an agency in connection with official business that are used to "perpetuate, communicate, or formalize knowledge of some type."

The Florida Statutes specify conditions under which public access to public records must be provided. The Public Records Act guarantees every person's right to inspect and copy any public record at any reasonable time, under reasonable conditions, and under supervision by the custodian of the public record.<sup>7</sup> A violation of the Public Records Act may result in civil or criminal liability.<sup>8</sup>

The Legislature may exempt public records from public access requirements by passing a general law by a two-thirds vote of both the House and the Senate. <sup>9</sup> The exemption must state

<sup>&</sup>lt;sup>3</sup> See Rule 1.48, Rules and Manual of the Florida Senate, (2018-2020) and Rule 14.1, Rules of the Florida House of Representatives, Edition 2, (2018-2020)

<sup>&</sup>lt;sup>4</sup> State v. Wooten, 260 So. 3d 1060 (Fla. 4th DCA 2018).

<sup>&</sup>lt;sup>5</sup> Section 119.01(1), F.S. Section 119.011(2), F.S., defines "agency" as "any state, county, district, authority, or municipal officer, department, division, board, bureau, commission, or other separate unit of government created or established by law including, for the purposes of this chapter, the Commission on Ethics, the Public Service Commission, and the Office of Public Counsel, and any other public or private agency, person, partnership, corporation, or business entity acting on behalf of any public agency."

<sup>&</sup>lt;sup>6</sup> Shevin v. Byron, Harless, Schaffer, Reid and Assoc., Inc., 379 So. 2d 633, 640 (Fla. 1980).

<sup>&</sup>lt;sup>7</sup> Section 119.07(1)(a), F.S.

<sup>&</sup>lt;sup>8</sup> Section 119.10, F.S. Public records laws are found throughout the Florida Statutes, as are the penalties for violating those laws.

<sup>&</sup>lt;sup>9</sup> FLA. CONST. art. I, s. 24(c).

with specificity the public necessity justifying the exemption and must be no broader than necessary to accomplish the stated purpose of the exemption.<sup>10</sup>

General exemptions from the public records requirements are contained in the Public Records Act.<sup>11</sup> Specific exemptions often are placed in the substantive statutes relating to a particular agency or program.<sup>12</sup>

When creating a public records exemption, the Legislature may provide that a record is "exempt" or "confidential and exempt." There is a difference between records the Legislature has determined to be exempt from the Public Records Act and those which the Legislature has determined to be exempt from the Public Records Act *and confidential*. Records designated as "confidential and exempt" are not subject to inspection by the public and may only be released under the circumstances defined by statute. Records designated as "exempt" may be released at the discretion of the records custodian under certain circumstances. 15

#### **Open Government Sunset Review Act**

The provisions of s. 119.15, F.S., known as the Open Government Sunset Review Act<sup>16</sup> (the Act), prescribe a legislative review process for newly created or substantially amended<sup>17</sup> public records or open meetings exemptions, with specified exceptions.<sup>18</sup> The Act requires the repeal of such exemption on October 2nd of the fifth year after creation or substantial amendment, unless the Legislature reenacts the exemption.<sup>19</sup>

The Act provides that a public records or open meetings exemption may be created or maintained only if it serves an identifiable public purpose and is no broader than is necessary. An exemption serves an identifiable purpose if it meets one of the following purposes *and* the Legislature finds that the purpose of the exemption outweighs open government policy and cannot be accomplished without the exemption:

<sup>&</sup>lt;sup>10</sup> *Id. See, e.g., Halifax Hosp. Medical Center v. News-Journal Corp.,* 724 So. 2d 567 (Fla. 1999) (holding that a public meetings exemption was unconstitutional because the statement of public necessity did not define important terms and did not justify the breadth of the exemption); *Baker County Press, Inc. v. Baker County Medical Services, Inc.,* 870 So. 2d 189 (Fla. 1st DCA 2004) (holding that a statutory provision written to bring another party within an existing public records exemption is unconstitutional without a public necessity statement).

<sup>&</sup>lt;sup>11</sup> See, e.g., s. 119.071(1)(a), F.S. (exempting from public disclosure examination questions and answer sheets of examinations administered by a governmental agency for the purpose of licensure).

<sup>&</sup>lt;sup>12</sup> See, e.g., s. 213.053(2)(a), F.S. (exempting from public disclosure information contained in tax returns received by the Department of Revenue).

<sup>&</sup>lt;sup>13</sup> WFTV, Inc. v. The Sch. Bd. of Seminole County, 874 So. 2d 48, 53 (Fla. 5<sup>th</sup> DCA 2004).

<sup>&</sup>lt;sup>14</sup> *Id*.

<sup>&</sup>lt;sup>15</sup> Williams v. City of Minneola, 575 So. 2d 683 (Fla. 5th DCA 1991).

<sup>&</sup>lt;sup>16</sup> Section 119.15, F.S.

<sup>&</sup>lt;sup>17</sup> An exemption is considered to be substantially amended if it is expanded to include more records or information or to include meetings as well as records. Section 119.15(4)(b), F.S.

<sup>&</sup>lt;sup>18</sup> Section 119.15(2)(a) and (b), F.S., provides that exemptions required by federal law or applicable solely to the Legislature or the State Court System are not subject to the Open Government Sunset Review Act.

<sup>&</sup>lt;sup>19</sup> Section 119.15(3), F.S.

<sup>&</sup>lt;sup>20</sup> Section 119.15(6)(b), F.S.

• It allows the state or its political subdivisions to effectively and efficiently administer a governmental program, and administration would be significantly impaired without the exemption;<sup>21</sup>

- It protects sensitive, personal information, the release of which would be defamatory, cause unwarranted damage to the good name or reputation of the individual, or would jeopardize the individual's safety. If this public purpose is cited as the basis of an exemption, however, only personal identifying information is exempt;<sup>22</sup> or
- It protects information of a confidential nature concerning entities, such as trade or business secrets. <sup>23</sup>

The Act also requires specified questions to be considered during the review process.<sup>24</sup> In examining an exemption, the Act directs the Legislature to question the purpose and necessity of reenacting the exemption.

If the exemption is continued and expanded, then a public necessity statement and a two-thirds vote for passage are required.<sup>25</sup> If the exemption is continued without substantive changes or if the exemption is continued and narrowed, then a public necessity statement and a two-thirds vote for passage are *not* required. If the Legislature allows an exemption to expire, the previously exempt records will remain exempt unless otherwise provided by law.<sup>26</sup>

#### **Public Records and the Judicial Branch**

In *Locke v. Hawkes*, 595 So. 2d 32, at 36-37 (Fla. 1992), the Florida Supreme Court found that the Legislature, and its members, are not an "agency" as specified in the Public Records Act. Thus, the Public Records Act would not apply to records of the Legislature. Further, looking at the history of the legislation, the court found that if the Legislature intended to include itself within the definition of ch. 119, F.S., it would have done so (but it did not).<sup>27</sup> Instead, the court found that the Public Records Act only applied to "executive branch agencies and their officers and to local governmental entities and their officers;" entities over which the Legislature has some means of control. As a coequal branch of government, the judicial branch "is not an 'agency' subject to the supervision or control by another coequal branch of government."

- What specific records or meetings are affected by the exemption?
- Whom does the exemption uniquely affect, as opposed to the general public?
- What is the identifiable public purpose or goal of the exemption?
- Can the information contained in the records or discussed in the meeting be readily obtained by alternative means?
   If so, how?
- Is the record or meeting protected by another exemption?
- Are there multiple exemptions for the same type of record or meeting that it would be appropriate to merge?

<sup>27</sup> Legislative records are public pursuant to s. 11.0431, F.S. Public records exemptions for the Legislature are codified primarily in s. 11.0431(2)-(3), F.S., and adopted in the rules of each house of the Legislature.

<sup>28</sup> Times Pub. Co. v. Ake, 645 So. 2d 1003, 1004 (Fla. 2d DCA 1994), approved, 660 So. 2d 255 (Fla. 1995). See also FLA. CONST., art. II, s. 3 (providing for the separation of powers between the executive, judicial, and legislative branches; stating "[n]o person belonging to one branch shall exercise any powers appertaining to either of the other branches unless expressly

<sup>&</sup>lt;sup>21</sup> Section 119.15(6)(b)1., F.S.

<sup>&</sup>lt;sup>22</sup> Section 119.15(6)(b)2., F.S.

<sup>&</sup>lt;sup>23</sup> Section 119.15(6)(b)3., F.S.

<sup>&</sup>lt;sup>24</sup> Section 119.15(6)(a), F.S. The specified questions are:

<sup>&</sup>lt;sup>25</sup> See generally s. 119.15, F.S.

<sup>&</sup>lt;sup>26</sup> Section 119.15(7), F.S.

Similarly, as with similar reasoning used regarding the Legislature in *Locke*, the Public Records Act would not also apply to judicial records.<sup>29</sup>

However, the judicial branch is required to maintain access to public records pursuant to article 1, section 24(a) of the Florida Constitution.<sup>30</sup> To meet its constitutional obligation, the judicial branch adopted Florida Rule of General Practice and Judicial Administration 2.420 entitled "Public Access to and Protection of Judicial Branch Records" which states that the public is to have access to all records of the judicial branch of government, except as provided in that rule. These exceptions include:

- All records made confidential under the Florida and United States Constitutions and Florida and federal law; and
- All records presently deemed to be confidential by court rule, including the Rules for Admission to the Bar, by Florida Statutes, by prior case law of the State of Florida, and by the rules of the Judicial Qualifications Commission;

The judiciary may adopt, and has adopted, "legislative statements of policy as part of the rules governing matters within the jurisdiction of the judiciary," including the disclosure or public inspection of court records.<sup>31</sup>

provided herein."). See also Florida Attorney General, GOVERNMENT-IN-THE-SUNSHINE MANUAL, A REFERENCE FOR COMPLIANCE WITH FLORIDA'S PUBLIC RECORDS AND OPEN MEETINGS LAWS, Judiciary at 11, (Vol. 43, 2021 Ed.), available at <a href="http://myfloridalegal.com/webfiles.nsf/wf/mnos-b9qq79/\$file/sunshinemanual.pdf">http://myfloridalegal.com/webfiles.nsf/wf/mnos-b9qq79/\$file/sunshinemanual.pdf</a>.

Florida's public records and open meetings laws have been a matter of statute since 1967. (Earlier requirements for public records had existed for some time.) Those statutes were not designed to apply to the legislative or judicial branches of state government, but were expressly intended to apply throughout the executive branch and to local governments, including counties, municipalities, and districts. The Supreme Court, the Senate and the House of Representatives each provided some form of access to records and proceedings by rule. In 1978, the Constitution Revision Commission proposed elevating these laws to constitutional status and applying them to records and meetings of the Legislature. That proposal was not adopted.

In *Locke v. Hawkes*, 595 So. 2d 32 (Fla. 1992), the Florida Supreme Court determined that, based on separation of powers requirements, the public records law did not apply to the legislative branch, nor to constitutional officers of the other branches. The decision meant that records of legislators, as well as those of the governor and cabinet officers, at least with respect to the exercise of their constitutional powers, were not subject to the law. The decision caused a stir among the public and particularly the press. Efforts were quickly begun for constitutional change, which concluded with the successful passage of this amendment.

<sup>&</sup>lt;sup>29</sup> See Times, supra note 28, which states that "chapter 119 does not apply to judicial records nor to the clerk of the circuit court in his capacity as the court's record keeper"

<sup>&</sup>lt;sup>30</sup> See GOVERNMENT-IN-THE-SUNSHINE MANUAL, supra note 28. Even before article I, section 24 was passed to require access to public records and meetings by all branches of government, the Florida Supreme Court had recognized that access to court proceedings must be safeguarded as open, "public events." See Barron v. Florida Freedom Newspapers, Inc., 531 So. 2d 113, 116–19 (Fla. 1988) ("[B]oth civil and criminal court proceedings in Florida are public events and adhere to the well-established common law right of access to court proceedings and records. . . . The reason for openness is basic to our form of government. Public trials are essential to the judicial system's credibility in a free society.") (citing Craig v. Harney, 331 U.S. 367, 374 (1947); Richmond Newspapers, Inc. v. Virginia, 448 U.S. 555, 580 n. 17 (1980)). See also William A. Buzzett and Deborah K. Kearney, Commentary to 1992 Addition [of FLA. CONST., art. I, s. 24], Fla. Stat. Ann. (Westlaw 1992), noting the following history leading to the passage of article I, section 24:

<sup>&</sup>lt;sup>31</sup> See Florida Pub. Co. v. State, 706 So. 2d 54, 56 (Fla. 1st DCA 1998) (citing *Timmons v. Combs*, 608 So.2d 1, 3 (Fla.1992)). The court in *Florida Pub. Co.*, did, however, decline to rule on whether the courts *must* adopting legislative statements or expressions of policy as part of rules governing matters within the jurisdiction of the judiciary. Rather, the court, only ruled that it is not precluded from doing so.

#### **Public Record Exemptions for Certain Court Records and Files**

In s. 119.0714(1), F.S., the Legislature has provided that certain information, such as social security numbers<sup>32</sup> and bank account numbers,<sup>33</sup> contained in court records and files should be either exempt or confidential and exempt from the disclosure requirements of the public records laws. Rule of General Practice and Judicial Administration 2.420 has not expressly adopted all of the statutory public records exemptions contained in s. 119.0714, F.S. However, the rule cross-references s. 119.0714, F.S., in several places including:

- Fla. R. Jud. Admin. 2.420(d)(1)(B)(iii), regarding Social Security, bank account, charge, debit, and credit card numbers;
- Fla. R. Jud. Admin. 2.420(d)(1)(B)(xiii), regarding protected information regarding victims of child abuse or sexual offenses; and
- Fla. R. Jud. Admin. 2.420(d)(1)(B)(xxiii), in formation that can be used to identify a petitioner or respondent in a petition for an injunction against domestic violence, repeat violence, dating violence, sexual violence, stalking, or cyberstalking.

#### **Structured Settlements**

A structured settlement is an agreement for the periodic payment of damages for personal injuries, the payments of which are established by a settlement or judgment in resolution of a tort claim.<sup>34</sup> This arrangement typically involves one party paying a lump-sum premium to an insurance company to purchase an annuity in the name of the injured victim (the payee). Once the annuity is purchased, the insurance company begins to make periodic payments to the payee for a negotiated period of time.

Instead of making the payments itself, the insurance company may instead decide to assign its payment obligations to a structured settlement company. In exchange for accepting its new payment obligations, the structured settlement company typically receives from the insurance company a lump-sum payment equivalent to the present value of the future payments that are owed to the payee.<sup>35</sup> In order to obtain the necessary liquidity to make its newly-obligated periodic payments, the structured settlement company may use this lump-sum to purchase an annuity from a life insurance company.<sup>36</sup>

After the establishment of a structured settlement, the payee's financial circumstances may change. For example, the payee's periodic payments may be insufficient to pay for an immediate, large financial need, or the payee may see the benefit of a one-time cash infusion to alleviate an incurred obligation. As such, instead of receiving payments under a structured settlement plan, the payee may wish to transfer his or her rights to payments to another organization—known as a transferee—in exchange for a lump sum payout of all or part of the structured settlement. In 2001, the Legislature created s. 626.99296, F.S., to protect recipients of

<sup>&</sup>lt;sup>32</sup> Section 119.0714(1)(i), F.S.

<sup>&</sup>lt;sup>33</sup> Section 119.0714(1)(j), F.S.

<sup>&</sup>lt;sup>34</sup> See s. 626.99296(2)(m), F.S.

<sup>&</sup>lt;sup>35</sup> Gregg D. Polsky and Brant J. Hellwig, *Taxing Structured Settlements*, 51 B.C. L. REV. 39, 41-2 (January 2010).

<sup>&</sup>lt;sup>36</sup> *Id*.

structured settlements during the transfer process.<sup>37</sup> Fundamentally, the statute requires such transfers to receive prior court approval.<sup>38</sup> This approval must be conditioned upon statutorily-enumerated factors, including the payee establishing that the transfer is in their own best interests—taking into account the welfare and support of the payee's dependents.<sup>39</sup>

The transferee contracting to receive structured settlement rights must, at least 20 days before the scheduled hearing on an application for such a transfer, file with the court (and provide to all interested parties) a notice of the proposed transfer and the application for its authorization.<sup>40</sup> Interested parties in this circumstance includes:

- The payee;
- The current party obligated to make continuing periodic payments to the payee;
- An insurer that has issued an annuity contract to be used to fund these periodic payments;
- Any beneficiary irrevocably designated under said annuity contract to receive payments following the payee's death (or, if such designated beneficiary is a minor, the designated beneficiary's parent or guardian); and
- Any other party to the structured settlement who has continuing rights or obligations to receive or make payments pursuant to said settlement.

#### The notice must include:

- A copy of the transferee's application to the court;
- A copy of the transfer agreement;
- A copy of the required disclosure statement that was provided to the payee;
- A statement that interested parties may support, oppose, or otherwise respond to the transferee's application, in person or by counsel, by submitting written comments to the court or by participating in the upcoming hearing; and
- The time and place of the hearing and the manner in which, and the time by which, a written response to the application must be filed in order to be considered by the court.

#### 2016 Revisions to Structured Settlement Law

In 2016, the Legislature revised s. 626.99296, F.S., for the purpose of greater protecting the recipients of structured settlements. As part of these revisions, s. 626.99296, F.S., expanded the information that must be provided to the court about the payee in a transfer application. This information includes:<sup>41</sup>

- The payee's name, age, and county of domicile and the number and ages of the payee's dependents;
- A copy of the transfer agreement;

<sup>&</sup>lt;sup>37</sup> Section 626.99296, F.S.

<sup>&</sup>lt;sup>38</sup> *Id.* at subsection (3); and *Rapid Settlements, Ltd. v. Dickerson*, 941 So. 2d 1275, 1276-77 (Fla. 4th DCA 2006) (affirming lower court decision to deny petition, noting that "[t]ransfers of structured settlement rights are regulated by statute and court approval is required before a transfer may go forward.").

<sup>&</sup>lt;sup>39</sup> Section 626.99296(3), F.S.

<sup>&</sup>lt;sup>40</sup> *Id.* at (4).

<sup>&</sup>lt;sup>41</sup> *Id.* at (4)(d).

- A copy of the required disclosure statement that was provided to the payee;
- An explanation of reasons as to why the payee is seeking approval of the proposed transfer; and
- A summary of each of the following:
  - Any transfers by the payee to the transferee or an affiliate, or through the transferee or an affiliate to an assignee, within the 4 years preceding the date of the transfer agreement.
  - O Any transfers within the 3 years preceding the date of the transfer agreement made by the payee to any person or entity other than the transferee or an affiliate, or an assignee of a transferee or an affiliate, to the extent such transfers were disclosed to the transferee by the payee in writing or are otherwise actually known by the transferee.
  - Any proposed transfers by the payee to the transferee or an affiliate, or through the transferee or an affiliate to an assignee, for which an application was denied within the 2 years preceding the date of the transfer agreement.
  - O Any proposed transfers by the payee to any person or entity other than the transferee, or an assignee of a transferee or an affiliate, to the extent such proposed transfers were disclosed to the transferee by the payee in writing or are otherwise actually known by the transferee, for which applications were denied within the year preceding the date of the transfer agreement.

#### Structured Settlement Transfer Fraud

The large amount of personal and financial information about the payee, and, potentially, that payee's dependents, that must be submitted to a court to approve a structured settlement transfer may increase the risk of such persons being targeted by fraud relating to the transfer. The potential for such fraud, and the incentives for fraud, is increased by the revelation that:

- The payee potentially has a substantial sum of money due to them, with the specified amount due to them contained within the transfer agreement submitted to the court;
- The payee may be experiencing a financial hardship and have an immediate need for funds (s. 626.99296(4)(d), F.S., requires the submission of an explanation of reasons as to why the payee is seeking approval of the proposed transfer);<sup>42</sup>
- The payee may have recently serious negative life event, such as a serious injury or the death or serious injury of a loved one, (which could be the reason for the tort claim that gave rise to the structured settlement to begin with);<sup>43</sup> and
- A transfer of funds is imminent.

Fraudulent actors, and other companies engaging in misleading marketing tactics, are able to search court records looking for orders and other information relating to the transfer of a

<sup>&</sup>lt;sup>42</sup> Persons having significant debt concerns, experiencing job loss, or having had a negative change in financial status are more likely to be victims of fraud. *See:* Federal Trade Commission, *Consumer Fraud in the United States* (March 2013), available at: <a href="https://www.ftc.gov/sites/default/files/documents/reports/consumer-fraud-united-states-2011-third-ftc-survey/130419fraudsurvey\_0.pdf">https://www.ftc.gov/sites/default/files/documents/reports/consumer-fraud-united-states-2011-third-ftc-survey/130419fraudsurvey\_0.pdf</a>, and D Shadel, K Pak & J Sauer 2014, *Caught in the scammer's net: Risk factors that may lead to becoming an internet fraud victim*, AARP RESEARCH (2014), available at:
<a href="https://www.aarp.org/content/dam/aarp/research/surveys\_statistics/econ/2014/Caught-Scammer-Net-Indiana.doi.10.26419%252Fres.00076.007.pdf">https://www.aarp.org/content/dam/aarp/research/surveys\_statistics/econ/2014/Caught-Scammer-Net-Indiana.doi.10.26419%252Fres.00076.007.pdf</a>.

<sup>&</sup>lt;sup>43</sup> Persons having experienced recent serious negative life events, such as a serious injury or the death or serious injury of a loved one, are more likely to be victims of fraud. *Id*.

structured settlement. Using the substantial publicly available information, such a person can approach a payee with customized solicitation via mail, email, text message, or other medium, that appears to be from a legitimate source (such as a court official or representative of the transferee). The person can then engage with the payee and obtain all, or a portion of, that payees structured settlement through fraud or deceit.

# III. Effect of Proposed Changes:

**Section 1** of the bill amends s. 119.0714(1), F.S., to make exempt from public records disclosure, if not already closed by order of a court, the following information in a court file relating to a proceeding for the approval of the transfer of structured settlement payment rights:

- Personal identifying information and annuity contract numbers of a payee of a structured settlement as defined in s. 626.99296(2), F.S.; and
- The names of family members, dependents, and beneficiaries of such a payee.

The bill limits this exemption to the pendency of the transfer proceeding and for six months after the final order approving, or not approving, the transfer is entered. The section also provides that this new exemption is subject to the Open Government Sunset Review Act, s. 119.15, F.S., and will be repealed, unless saved from repeal by the Legislature, on October 2, 2027.

**Section 2** of the bill provides the public necessity statement, required pursuant to Article I, s. 24(c) of the State Constitution, for the public records exemption. It states, in part, that recipients of structured settlements have been targets of criminal and fraudulent acts based upon publicly available identifying information. Further, it states that protecting the personal identifying information and annuity contract numbers of a payee of a structured settlement and the names of family members, dependents, and beneficiaries of such payee outweighs any public benefit that may be derived from the disclosure of such information.

Section 3 of the bill specifies an effective date of the bill of July 1, 2022.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

#### **Vote Requirement**

Article I, s. 24(c) of the State Constitution requires a two-thirds vote of the members present and voting for final passage of a bill creating or expanding an exemption to the public records requirements. This bill enacts a new exemption for the protection of personal identifying information and annuity contract numbers of a payee of a structured settlement and the names of family members, dependents, and beneficiaries of such payee, thus, the bill requires a two-thirds vote to be enacted.

#### **Public Necessity Statement**

Article I, s. 24(c) of the State Constitution requires a bill creating or expanding an exemption to the public records requirements to state with specificity the public necessity justifying the exemption. Section 2 of the bill contains a statement of public necessity for the exemption.

#### **Breadth of Exemption**

Article I, s. 24(c) of the State Constitution requires an exemption to the public records requirements to be no broader than necessary to accomplish the stated purpose of the law. The purpose of the law is to protect personal identifying information and annuity contract numbers of a payee of a structured settlement and the names of family members, dependents, and beneficiaries of such payee. This bill exempts only this information from the public records requirements. The exemption does not appear to be broader than necessary to accomplish the purpose of the law.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

The judicial branch is not subject to the Public Records Act. Florida Rule of General Practice and Judicial Administration 2.420(c)(7), however, provides that records made confidential by Florida law shall be confidential, with the burden of having such documents treated as confidential within a court file upon the filing party. Additionally, the judicial branch may adopt the public records exemptions passed by the Legislature.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

#### VI. Technical Deficiencies:

None.

# VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends the section 119.0714 of the Florida Statutes:

#### IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

# CS by Banking and Insurance on January 25, 2022:

The CS narrows the proposed public records exemption to include only court files relating to a proceeding for the approval of the transfer of structured settlement payment rights. It also limits the duration of the exemption to be during the pendency of the transfer proceeding and for 6 months after a final judgment on the transfer. Finally, the CS revises the public necessity statement for the exemption.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

345288

	LEGISLATIVE ACTION	
Senate		House
Comm: RCS		
01/26/2022		
	•	

The Committee on Banking and Insurance (Boyd) recommended the following:

#### Senate Amendment (with title amendment)

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Delete lines 24 - 43

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and insert:

5 beneficiaries of such payee contained within a court file 6 relating to a proceeding for the approval of the transfer of

structured settlement payment rights under s. 626.99296. Such

information shall remain exempt from s. 119.07(1) and s. 24(a),

Art. I of the State Constitution during the pendency of the

transfer proceeding and for 6 months after the final court order



approving, or not approving, the transferee's application. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2027, unless reviewed and saved from repeal through reenactment by the Legislature. Section 2. The Legislature finds that it is a public necessity that the personal identifying information and annuity contract numbers of a payee of a structured settlement and the names of family members, dependents, and beneficiaries of such payee be made exempt from s. 119.07(1), Florida Statutes, and s. 24(a), Article I of the State Constitution. Recipients of structured settlements have been targets of criminal and fraudulent acts based upon publicly available identifying information and are especially vulnerable during transfer proceedings to fraudulent actors purporting to be from legitimate entities. These fraudulent actors may use such information to intercept transfer payments or obtain other sensitive information, such as bank account and social security numbers. The Legislature finds that the harm that may result from the release of personal identifying information and annuity contract numbers of a payee of a structured settlement and the names of family members, dependents, and beneficiaries of such payee outweighs any public benefit that may be derived from the disclosure of such information during the specified period.

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======== T I T L E A M E N D M E N T =========

And the title is amended as follows:

Delete line 7

39 and insert:



members, dependents, and beneficiaries of such payee
contained in the court records for a proceeding for
the approval of the transfer of structured settlement
payment rights; limiting such exemption to a specified
period;

Florida Senate - 2022 SB 1526

By Senator Boyd

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21-01425-22 20221526

A bill to be entitled

An act relating to public records; amending s.

119.0714, F.S.; providing an exemption from public records requirements for personal identifying information and annuity contract numbers of a payee of a structured settlement and the names of family

members, dependents, and beneficiaries of such payee; providing for future legislative review and repeal of

the exemption; providing a statement of public necessity; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (1) is added to subsection (1) of section 119.0714, Florida Statutes, to read:

119.0714 Court files; court records; official records.-

- (1) COURT FILES.—Nothing in this chapter shall be construed to exempt from s. 119.07(1) a public record that was made a part of a court file and that is not specifically closed by order of court, except:
- (1) Personal identifying information and annuity contract numbers of a payee of a structured settlement as defined in s. 626.99296(2) and the names of family members, dependents, and beneficiaries of such payee are exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2027, unless reviewed and saved from repeal through reenactment by the Legislature.

Page 1 of 2

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2022 SB 1526

20221526

30 Section 2. The Legislature finds that it is a public necessity that the personal identifying information and annuity 31 contract numbers of a payee of a structured settlement and the 32 names of family members, dependents, and beneficiaries of such 33 payee be made exempt from s. 119.07(1), Florida Statutes, and s. 35 24(a), Article I of the State Constitution. Recipients of structured settlements have been targets of criminal and fraudulent acts based upon publicly available identifying information. The Legislature finds that the harm that may result 38 39 from the release of personal identifying information and annuity 40 contract numbers of a payee of a structured settlement and the names of family members, dependents, and beneficiaries of such payee outweighs any public benefit that may be derived from the 42 4.3 disclosure of such information.

21-01425-22

Section 3. This act shall take effect July 1, 2022.

Page 2 of 2

CODING: Words stricken are deletions; words underlined are additions.

# The Florida Senate

# **APPEARANCE RECORD**

1526

Meeting Date  Banking and Insurance		Senate	Deliver both copies of this form to  nate professional staff conducting the meeting		Bill Number or Topic
Name	Committee Tim Stanfield		V	Phone	Amendment Barcode (if applicable) 22-6891
Address	101 College Av	enue		_ <sub>Email</sub> stanfie	eldt@gtlaw.com
	Tallahassee	<b>FL</b> State	32301	<del>_</del> .	
	Speaking: For		·	Vaive Speaking:	In Support
L ar	n appearing without mpensation or sponsorship.	Natio	E CHECK ONE OF THE am a registered lobbyist, epresenting: onal Association (chasers)		I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules pdf (fisenate gov)

This form is part of the public record for this meeting.

01/25/22

S-001 (08/10/2021)

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared By	: The Pro	fessional Staff of	f the Committee on	Banking and Ir	nsurance
BILL:	CS/SB 1874					
INTRODUCER:	Banking and	l Insuran	ce Committee	and Senator Boy	vd	
SUBJECT:	Department of Financial Services					
DATE:	January 27, 2	2022	REVISED:			
ANAL	YST	STAF	DIRECTOR	REFERENCE		ACTION
l. Johnson		Knuds	on	BI	Fav/CS	
2				AEG		
3				AP		

# I. Summary:

CS/SB 1874 amends sections of Florida Statutes relating to the powers and duties of the Department of Financial Services (DFS). The Chief Financial Officer (CFO) is the head of DFS. The SB revises service of process requirements by providing that the service of process is valid and binding upon the insurer on the date the process served on the CFO is delivered to the insurer, or the insurer has been notified by DFS that such information has made been made available on the DFS online portal. In addition, the CS/SB provides the additional changes:

#### **Division of Insurance Agents and Agencies**

- Adds an exemption to the examination requirements for an all-lines adjuster who has received the designation of a Certified All Lines Adjuster from Kaplan Financial Education.
- Authorizes an adjuster who holds an adjuster license and who is an unaffiliated insurance agent to obtain an adjuster appointment while maintaining his or her unaffiliated agent appointment. This will allow the adjuster to adjust claims and receive compensation.
- Limits the appointment of public adjuster apprentice to a public adjusting firm may appoint a public adjuster apprentice. Currently a public adjuster may also appoint an apprentice.
- Revises provisions relating to the fingerprinting requirements to comply with federal law.
- Creates notice requirements for agencies that cease doing business, and creates penalties for noncompliance.
- Increases the authority of DFS to investigate and prosecute violations committed by a licensee while licensed under ch. 626, F.S., even if the license has expired, is not renewed, or is surrendered.
- Revises compensation for public adjusters by requiring that the compensation be based on the recovery allocated to the insured for covered damage, exclusive of attorney fees and costs.

#### Funeral, Cemetery, and Consumer Services

• Eliminates the fee cap of \$50 for a consumer transferring the burial rights from one purchaser to another and revises the licensure requirements for embalmers and funeral directors.

#### State Fire Marshal

- Authorizes expenditure of funds from the Firefighter Assistance Grant Program for the purchase of other equipment and tools and protective clothing and equipment compliant with certain standards.
- Revises firefighter certification requirements.
- Revises provisions relating to the inspection of boiler rooms.

#### **Division of Workers' Compensation**

- Exempts the schedules of maximum reimbursement allowances adopted by the three-member panel from rule ratification requirements by the Legislature.
- Requires a carrier to reimburse a physician, hospital, or ambulatory surgical center at the agreed-upon contract price, or if there is no contract price, the lessor of the provider's billed charge or the maximum reimbursement allowance. Currently, the carrier must reimburse at the agreed-upon contract price or the maximum reimbursement allowance.
- Clarifies the definition of employer.
- Clarifies that an employer applying for an exemption from workers' compensation coverage to provide a *valid* driver's license or *valid* identification card. An applicant is also required to complete an online DFS coverage and compliance tutorial as a condition for application.
- Revises the formula for calculating coverage penalties to reduce the period subject to a penalty with exceptions.
- Provides a penalty credit for an employer who has been issued a stop-work order or an
  enforcement action if the employer successfully completes an online coverage and
  compliance tutorial.
- Extends the deadline for an employer to provide submit requested business records from 10 business days to 21 days before DFS can take an administrative action.
- Requires an employer to pay any outstanding assessed payment prior to entering into a new penalty payment program with DFS.
- Requires the carrier to send an informational brochure to the injured within three business
  days, instead of three days, after the employee or employer notifies the carrier. A carrier is
  authorized to provide informational brochure to an injured worker or an employer by e-mail
  or regular mail.
- Revises onsite audit requirements for construction classes by requiring such annual audits if the estimated annual premium is \$10,000 or more. Currently, there is no minimum threshold.

#### **Division of Accounting and Auditing**

 Amends provisions relating to the planning and accounting, ledger management system (PALM) and local government financial reporting.

#### **Division of Rehabilitation and Liquidation**

• Provides that employees and retired employees of the Division of Rehabilitation and Liquidation or their surviving spouses are enrollees of the state group insurance program.

#### Florida Patient's Compensation Fund (Fund)

• Revises structure and authority of the Fund by eliminating the board of governors of the Fund and transferring the supervision of the Fund to the CFO or his or her designee.

• Prescribes duties of the CFO and DFS to wind down the fund, and to dissolve the fund on or before December 31, 2023.

#### II. Present Situation:

The Chief Financial Officer (CFO) is the chief fiscal officer of Florida and is responsible for settling and approving accounts against the state and keeping all state funds and securities. The CFO serves as the head of the Department of Financial Services (DFS). Offices and divisions within the DFS include:

- Insurance Consumer Advocate;
- Accounting and Auditing;
- Administration:
- Consumer Services;
- Funeral, Cemetery, and Consumer Services;
- Insurance Agent and Agency Services;
- Investigative and Forensic Services;
- Public Assistance Fraud;
- Rehabilitation and Liquidation;
- Risk Management;
- State Fire Marshal;
- Treasury;
- Unclaimed Property; and
- Workers' Compensation.<sup>2</sup>

#### **Division of Accounting and Auditing**

Section 215.93, F.S., establishes the Florida Financial Management Information System (FFMIS) for the state. The intent of the FFMIS is to ensure the efficient operation of an integrated financial management information system and to provide necessary information for the effective operation of state government.<sup>3</sup> The Florida Accounting Information Resource Subsystem (FLAIR) is the state's accounting system, and it is a subsystem of the FFMIS.<sup>4</sup> The functions of FLAIR include accounting and reporting of information to producing financial statements for the state and auditing and settling claims against the state.<sup>5</sup> In 2014, DFS created the Florida Planning, Accounting, and Ledger Management (PALM) Project to replace the State of Florida's current accounting and cash management systems with an integrated, enterprise financial management solution that will allow the state to organize, define, and standardize its financial management processes. The Florida PALM Project is a multiyear project.<sup>6</sup>

<sup>&</sup>lt;sup>1</sup> Section 17.001, F.S.

<sup>&</sup>lt;sup>2</sup> Florida Department of Financial Services, *Divisions and Offices* https://www.myfloridacfo.com/ (last visited Jan.17, 2022).

<sup>&</sup>lt;sup>3</sup> Section 215.93(1), F.S.

<sup>&</sup>lt;sup>4</sup> Section 215.93(10(b), F.S. The DFS is the functional owner of FLAIR. Section 215.94(2), F.S.

<sup>&</sup>lt;sup>5</sup> Section 215.94(2), F.S.

<sup>&</sup>lt;sup>6</sup> *Id*.

The Division of Accounting and Auditing, Bureau of Financial Reporting (Bureau), is responsible for the oversight of local government financial reports and the Comprehensive Annual Financial Reports (CAFR). The Chief Financial Officer is required to publish a CAFR in accordance with generally accepted accounting principles (GAAP). The CAFR includes the audited financial statements, other disclosures, and supplementary information, presenting the state's financial condition and results of operations during the fiscal year. The Government Accounting Standards Board (GASB) establishes accounting and financial reporting standards for U.S. state and local governments that follow GAAP and recently changed the term, "Comprehensive Annual Financial Report" (CAFR) to the term, "Annual Comprehensive Financial Report" (ACFR).

Chapter 218, F.S., prescribes financial management and reporting requirements for local governments, which include counties, municipalities, and special districts. The Division of Accounting and Auditing's website provides resources to assist local governments in fulfilling their reporting requirements. Local governments must submit their annual financial reports (AFRs) to DFS t and provide their audited financial statements. The AFR is available to the public in the local government electronic reporting (LOGER).

In 2018,<sup>12</sup> legislation was enacted to require DFS to create an interactive repository of financial statement information, known as the Florida Open Financial Statement System.<sup>13</sup> This system must have standardized taxonomies for state, county, municipal, and special district financial filings. The Division of Accounting & Auditing and the Office of Information Technology are designing the Florida Open Financial Statement System.<sup>14</sup>

#### **Division of Rehabilitation and Liquidation**

Federal law provides that insurance companies may not file for bankruptcy. <sup>15</sup> The state, through the Division of Rehabilitation (division or receiver), is instead responsible for rehabilitating or liquidating an insurer. <sup>16</sup> States primarily regulate insurance companies, and the state of domicile serves as the primary regulator for insurers. The receiver administers insurance companies that are placed into receivership in Florida. <sup>17</sup>

<sup>&</sup>lt;sup>7</sup> Section 216.102(3), F.S.

<sup>&</sup>lt;sup>8</sup> See Florida's Comprehensive Annual Financial Report, Fiscal Year ended June 30, 2020, available at <u>Dept. of Fin Serv-State of FL CAFR 2020 (myfloridacfo.com)</u> (last viewed Jan. 17, 2022).

<sup>&</sup>lt;sup>9</sup> GASB, Statement No. 98, The Annual Comprehensive Financial Report, (Oct. 2021) available at <u>GASB Statement No. 98, The Annual Comprehensive Financial Report</u> (last visited Jan. 18, 2022).

<sup>&</sup>lt;sup>10</sup> DFS, Division of Accounting and Auditing, Local Governments, available at <u>Local Governments Home</u> (myfloridacfo.com) (last visited Jan. 17, 2022).

<sup>&</sup>lt;sup>11</sup> Section 218.32, F.S.

<sup>&</sup>lt;sup>12</sup> Ch. 2018-102, s. 4, Laws of Fla.

<sup>&</sup>lt;sup>13</sup> Section 218.32(1)(h), F.S.

<sup>&</sup>lt;sup>14</sup> DFS, Florida Open Financial Statement Project, available at <u>Florida Open Financial Statement System Project</u> (myfloridacfo.com) (last visited Jan. 21, 2021).

<sup>&</sup>lt;sup>15</sup> The Bankruptcy Code expressly provides that "a domestic insurance company" may not be the subject of a federal bankruptcy proceeding. 11 U.S.C. s. 109(b)(2). The exclusion of insurers from the federal bankruptcy court process is consistent with federal policy generally allowing states to regulate the business of insurance. *See* 15 U.S.C. ss. 1011- 1012. <sup>16</sup> Sections 631.051 and 631.061, F.S. Chapter 631, F.S., governs the receivership process for insurance companies in Florida. <sup>17</sup> *Id.* 

Insurance companies in receivership fund positions within the division. Since these positions are not appropriated from state funds, the positions are not state employee positions and are not eligible for the state group insurance program. Because the division must purchase health insurance in the small group market, it is unable to leverage the economies of scale, and faces yearly premium increases. The division anticipates these increases will continue to occur in the future, which ultimately affects the claimants in the receivership estates. The division is a participating entity of the Florida Retirement System. <sup>19</sup> The division also participates in the State's Deferred Compensation program.

#### **Division of Funeral, Cemetery, and Consumer Services**

Section 20.121(4), F.S., creates the Board of Funeral, Cemetery, and Consumer Services (board) within the Division of Funeral, Cemetery, and Consumer Services of the DFS. The board acts as the licensing and rulemaking authority for the purposes of certain matters related to examinations and other substantive requirements for licensure within the death care industry under ch. 497, F.S., including facility requirements.<sup>20</sup>

#### Fees

Current law imposes a maximum charge to consumers of \$50 for transference of burial rights from one purchaser to another.<sup>21</sup>

#### Licensure

There are several options for embalmers or funeral directors to obtain reciprocal licensure in Florida. One method to receive a reciprocal licensure for an embalmer is to hold an original licensure in a state that has requirements at the time of initial licensure that are substantially equivalent to or more stringent than Florida's requirements at the same time. One of the paths for a funeral director to obtain a reciprocal licensure in Florida includes the requirement that an applicant holds a valid license to practice funeral directing in another state, provided that, when the applicant secured her or his original license, the requirements for licensure were substantially equivalent to or more stringent than those existing in Florida.

Current law prescribes the scope of practice of funeral directing that a licensed funeral director may perform.<sup>24</sup> These duties include:

<sup>&</sup>lt;sup>18</sup> DFS, Division of Rehabilitation and Liquidation, <u>Human Resources Recruitment and Selection Frequently Asked Questions (myfloridacfo.com)</u> (last visited Jan. 17, 2022).

<sup>&</sup>lt;sup>19</sup> *Id*.

<sup>&</sup>lt;sup>20</sup> See s. 497.103(1)(a)-(cc), F.S. Licenses available to natural persons include: embalmer apprentice and intern; funeral directors and intern; funeral director and embalmer, direct disposer, monument establishment sales agent, and preneed sales agent. Section 497.141(12)(a), F.S. Licenses available to natural persons, corporations, limited liability companies, and partnerships include: funeral establishment, centralized embalming facility, refrigeration facility, direct disposal establishment, monument establishment, cinerator facility, removal service, preneed sales business under s. 497.453, F.S., and cemetery. Section 497.141(12)(b)-(c), F.S.

<sup>&</sup>lt;sup>21</sup> Section 497.277(2), F.S.

<sup>&</sup>lt;sup>22</sup> Section 497.369, F.S.

<sup>&</sup>lt;sup>23</sup> Section 497.369

<sup>&</sup>lt;sup>24</sup> Section 497.372(1), F.S.

- Planning or arranging the details of the funeral services;
- Embalming, cremation, or other services relating to the final disposition of human remains; including the removals of such remains from the state;
- Setting the time of the service;
- Establishing the type of services to be rendered;
- Acquiring the services of the clergy;
- Obtaining vital information for the filing of death certificates and burial transit permits
- Directing any memorial services that is held prior to or within 72 hours of the burial or cremation if such service is old or arranged by the licensee.

### **Division of Insurance Agents and Agencies**

Chapter 626, F.S., governs the regulation of insurance field representatives, navigators, insurance administrators, unauthorized insurers and surplus lines, viatical settlements, structured settlements, and operations.<sup>25</sup> The powers and duties of CFO and DFS in part I of ch. 626, F.S., apply only with respect to insurance agents, insurance agencies, managing general agents, insurance adjusters, reinsurance intermediaries, customer representatives, service representatives, and agencies.<sup>26</sup> Further, DFS has jurisdiction to enforce provisions of parts VIII and IX of ch. 626, F.S., with respect to persons engaged in actions for which a license issued by DFS is required.<sup>27</sup> The powers and duties of the Financial Service Commission and the Office of Insurance Regulation (OIR) <sup>28</sup> specified in part I apply only with respect to service companies, insurance administrators, and viatical settlement providers and contracts.<sup>29</sup> The OIR has jurisdiction to enforce provisions of parts VIII and IX of ch. 626, F.S., with respect to persons who engage in actions for which a license or certificate of authority issued by the OIR is required.<sup>30</sup> However, s. 626.016, F.S., is not intended to limit the authority of the DFS and the Division of Investigative and Forensic Services within DFS, as specified in s. 626.989, F.S.

The Division of Insurance Agent and Agency Services licenses and appoints individuals and entities authorized to transact insurance in Florida as provided in s. 626.016, F.S.. Further, the division receives and reviews applications for insurance licenses and oversees the examination, licensing, and continuing education of licensees. The division also conducts investigations of alleged violations of the Florida Insurance Code and refers suspected criminal violations of the Florida Insurance Code to the Division of Investigative and Forensic Services' Bureau of Insurance Fraud within DFS or other law enforcement agencies as appropriate.<sup>31</sup>

<sup>&</sup>lt;sup>25</sup> This includes licensing and other requirements (part I), general lines agents (part II), life insurance agents (part III), health insurance agents (part IV), title insurance agents (part V), and insurance adjusters (part VI), insurance administrators (part VII), viatical settlements (part X)

<sup>&</sup>lt;sup>26</sup> Section 626.016(1), F.S.

<sup>&</sup>lt;sup>27</sup> Section 626.016(3), F.S.

<sup>&</sup>lt;sup>28</sup> Pursuant to s. 20.121(3), F.S., the Office of Insurance Regulation is an office within the Financial Services Commission (FSC). The FSC is composed of the Governor, the Attorney General, the Chief Financial Officer, and the Commissioner of Agriculture. The FSC members serve as the agency head for purposes of rulemaking under ss. 120.536-120.565, F.S.

<sup>&</sup>lt;sup>29</sup> Section 626.016(2), F.S.

<sup>&</sup>lt;sup>30</sup> Sections 626.016(3), F.S.

<sup>&</sup>lt;sup>31</sup> Sections 624.307, 624.317, and 624.321, F.S.

Section 626.112, F.S., states that no person may be, act as, or advertise or hold himself or herself out to be an insurance agent, insurance adjuster, customer representative, service representative, or managing general agent unless he or she is currently licensed by the department and appointed by an appropriate appointing entity or person. All licenses require an appointment with the exception of insurance agency licenses.

### Agents with Unaffiliated appointments

According to DFS, unaffiliated appointments were intended to allow a licensee to hold their license in good standing, giving the licensee credentials in the knowledge for holding a license, without soliciting insurance coverage.<sup>32</sup> Licensees who do not want or need to maintain an active appointment may want to maintain their license so they can provide insurance consultation, can appoint themselves as an unaffiliated agent under s. 626.015(18), F.S.<sup>33</sup>

## Insurance Adjuster Licensure Examination

An adjuster is an individual employed by an insurer to evaluate losses and settle policyholder claims.<sup>34</sup> An adjuster may be licensed as either an "all-lines adjuster" or a "public adjuster."<sup>35</sup> An all-lines adjuster "is a person who, for money, commission, or any other thing of value, directly or indirectly undertakes on behalf of a public adjuster or an insurer to ascertain and determine the amount of any claim, loss, or damage payable under an insurance contract or undertakes to effect settlement of such claim, loss, or damage."<sup>36</sup> Subject to certain exceptions, a public adjuster is someone that is paid by an insured to prepare and file a claim against his or her insurer.<sup>37</sup>

Among other requirements, an applicant must pass an examination to obtain an adjuster's license; however, the examination requirement is waived if the applicant has attained certain professional designations that document their successful completion of professional education coursework. An examination is not required for all-lines adjuster applicants that obtains certain specified professional designations.<sup>38</sup> The DFS must approve the curriculum, which must include comprehensive analysis of basic property and casualty lines of insurance and testing at least equal to that of standard DFS testing for the all-lines adjuster license.<sup>39</sup>

#### Closure of an Insurance Agency

Currently an agency is not required to provide notification to a policyholder or premium finance company or follow protocols when an agency is closing for an extended period or closing permanently.

<sup>&</sup>lt;sup>32</sup> Supra at note 50.

<sup>&</sup>lt;sup>33</sup> DFS, Division of Agent and Agency Services, *Insurance Insights*, (Apr.2015), available at <u>Insurance Insights - April 2015</u> - Compliance Corner (myfloridacfo.com) (last visited January 17, 2022).

<sup>&</sup>lt;sup>34</sup> INSURANCE INFORMATION INSTITUTE, GLOSSARY (defining "adjuster"), <a href="https://www.iii.org/resource-center/iii-glossary/A">https://www.iii.org/resource-center/iii-glossary/A</a> (last visited Jan. 21, 2022).

<sup>&</sup>lt;sup>35</sup> Section 626.864, F.S.

<sup>&</sup>lt;sup>36</sup> Sections 626.015 and 626.8548, F.S.

<sup>&</sup>lt;sup>37</sup> Section 626.854, F.S.

<sup>&</sup>lt;sup>38</sup> Section 626.221, F.S.

<sup>&</sup>lt;sup>39</sup> Section 626.221(2)(j), F.S.

#### **Division of State Fire Marshal**

The Division of State Fire Marshal protects people and property throughout Florida and has authority to inspect buildings, structures, equipment, vehicles and chemicals when there is reasonable cause to believe a violation of the Florida Fire Code has occurred.<sup>40</sup> The Division of State Fire Marshal:

- Conducts safety inspections and reviews construction plans for all state-owned buildings, regulates fireworks and the fire sprinkler industry, inspects and licenses boilers, and certifies persons working in the fire suppression industry; and
- Approves curricula and training at the Florida State Fire College and certifies that fire service members meet industry standards.<sup>41</sup>

#### **Firefighter Certification**

To be certified as a firefighter, a person must complete a minimum standards course and examination established by the State Fire Marshal or show proof of equivalent training in another state, and pass an exam within one year of completing the minimum standards course. 42 Additionally, the applicant must be in good physical condition, as determined by a medical examination, and have good moral character, as determined by a background investigation that includes the processing of fingerprints for a national criminal background check. 43

To serve as an administrative and command head of a fire service provider, or to work in a position directing incident outcomes, a certified firefighter must earn a Special Certificate of Compliance.<sup>44</sup> Such person must be active as a firefighter, maintain a valid fire service instructor certificate and teach at least 40 hours of instruction during a four-year period, and complete a Firefighter Retention Refresher Course prior to expiration of the four-year period.<sup>45</sup>

To renew a certification, a firefighter must:

- Be active as a firefighter, meaning the certificate holder was employed as a firefighter or served as a volunteer firefighter for at least six months during a four-year period; or
- Hold a fire service instructor certificate and instruct at least 40 hours during a four-year period, or
- Complete a Firefighter Retention Refresher Course during the six months before the fouryear period expires, or
- Retake and pass the Minimum Standards Course examination during the six months before the four-year period expires. 46

<sup>&</sup>lt;sup>40</sup> DFS, Division of State Fire Marshal, available at <u>State Fire Marshal Home (myfloridacfo.com)</u> (last visited Jan. 21, 2022).

<sup>&</sup>lt;sup>41</sup> *Id*.

<sup>&</sup>lt;sup>42</sup> Section 633.408(4), F.S.

<sup>&</sup>lt;sup>43</sup> Sections 633.408 and 633.412, F.S.

<sup>&</sup>lt;sup>44</sup> Section 633.408(6), F.S.

<sup>&</sup>lt;sup>45</sup> Id.

<sup>&</sup>lt;sup>46</sup> Section 633.414, F.S.

## Firefighter Assistance Grant Program

The Firefighter Assistance grant was created to improve the emergency response capability of volunteer fire departments and combination fire departments.<sup>47</sup> The program is required to provide financial assistance to improve firefighter safety and to enable such fire departments to provide firefighting, emergency medical, and rescue services to their communities.<sup>48</sup> Funding is available for training, personal protective equipment, self-contained breathing apparatus, and fire engine pumper apparatus.<sup>49</sup> According to DFS, many of the fire departments that are eligible to participate in this grant program are in rural economically challenged areas of the state and have limited funding opportunities to purchase additional crucially needed tools and equipment.<sup>50</sup>

# **Boiler Safety Act**

Chapter 554, F.S., is the "Boiler Safety Act." The DFS is authorized to adopt by rule a State Boiler Code for the safe construction, installation, inspection, maintenance, and repair of boilers in Florida. The State Fire Marshall performs inspections to ensure the safety of boilers in public buildings. Boiler inspectors must meet initial and ongoing certification requirements. The DFS may impose various fees, such as, initial and annual certificates of competency, certificate inspections.

According to DFS, some provisions within ch. 554 are outdated. For example, a requirement for ASME<sup>55</sup> stamping of boilers between 200,000 and 400,000 BTU has been in the statute for several years but did not have a phase in date to allow for utilization of manufacturer's inventory. <sup>56</sup> Additionally, the carbon monoxide detector requirement of ch. 509, F.S., lacks clarity as to the enforcement ability of authorized third-party inspectors. <sup>57</sup>

# **Stop Inmate Fraud Program/Division of Public Assistance Fraud**

Effective July 1, 2011, the Stop Inmate Fraud Program was transferred from the Florida Department of Law Enforcement to DFS.<sup>58</sup> The intent of the program is to identify incarcerated persons who are wrongfully receiving public assistance benefits or entitlement benefits.<sup>59</sup> The Stop Inmate Fraud Program is housed within the Division of Public Assistance Fraud. This

<sup>&</sup>lt;sup>47</sup> Section 633.135(1), F.S. Combination fire department is a fire department that is composed of career and volunteer firefighters.

<sup>&</sup>lt;sup>48</sup> Section 633.135, F.S., and Rule 69A-37-501, F.A.C.

<sup>&</sup>lt;sup>49</sup> Section 633.135(4), F.S..

<sup>&</sup>lt;sup>50</sup> Department of Financial Services, 2022 Legislative Bill Analysis of HB 959 (companion to SB 1874) (Dec. 22, 2022).

<sup>&</sup>lt;sup>51</sup> Section 554.1011, F.S.

<sup>&</sup>lt;sup>52</sup> Section 554.103, F.S.

<sup>&</sup>lt;sup>53</sup> Department of Financial Services, Division of State Fire Marshal, Boiler Safety Section, available at <u>Boiler Safety</u> (<u>myfloridacfo.com</u>) (last visited Jan. 22, 2022).

<sup>&</sup>lt;sup>54</sup> Section 554.104, F.S.

<sup>&</sup>lt;sup>55</sup> "ASME Code" is the American Society of Mechanical Engineers (ASME) Boiler and Pressure Vessel Code published by that Society, which are incorporated by reference in Rule 69A-51.010, F.A.C. See Rule 69A-51.005(6), F.A.C.

<sup>&</sup>lt;sup>56</sup> Supra at note 50.

<sup>&</sup>lt;sup>57</sup> *Id*.

<sup>&</sup>lt;sup>58</sup> Section 414.40, F.S. (Ch. 2011-213).

<sup>&</sup>lt;sup>59</sup> Section 414.40(2)(a), F.S.

division investigates all public assistance provided to all residents of the state or provided to others by the state. <sup>60</sup>

# **Division of Workers' Compensation**

The workers' compensation law<sup>61</sup> requires an employer<sup>62</sup> to obtain coverage for their "employees" that provides for lost income and all medically necessary remedial treatment, attendance, and care resulting from work related injuries and occupational diseases. The Division of Workers' Compensation within the DFS provides regulatory oversight of the system.<sup>63</sup> The DFS' responsibilities include enforcing employer compliance with coverage requirements,<sup>64</sup> administration of the workers' compensation health care delivery system, collecting system data, educating and assisting employers and injured workers.

# Coverage Requirements; Enforcement

Whether an employer is required to have workers' compensation insurance depends upon the employer's industry (i.e., construction, non-construction, or agricultural) and the number of employees.<sup>65</sup> The coverage thresholds are as follows:

- Construction one or more "employees;"
- Non-construction four or more "employees;" and
- Agricultural six or more regular employees and/or 12 or more seasonal employees who work for more than 30 days.

Employers may obtain coverage by purchasing a workers' compensation insurance policy from an insurer; purchasing coverage from the Workers' Compensation Joint Underwriting Association (for employers that are unable to purchase a workers' compensation insurance policy from an authorized insurance company); or qualifying as a self-insurer. <sup>66</sup> In order to apply for or renew an exemption from workers' compensation law, the exemption applicant must complete and submit a Notice of Election to be Exempt application online. The notice must list the name,

<sup>&</sup>lt;sup>60</sup> Section 414.411, F.S.

<sup>&</sup>lt;sup>61</sup> Ch. 440, F.S.

<sup>&</sup>lt;sup>62</sup> Employer" means the state and all political subdivisions thereof, all public and quasi-public corporations therein, every person carrying on any employment, and the legal representative of a deceased person or the receiver or trustees of any person. "Employer" also includes employment agencies, employee leasing companies, and similar agents who provide employees to other persons. s. 440.02(16), F.S. The most common exception to this is non-construction industry employers with fewer than four employees. There are a number of other exceptions, exclusions, and exemptions that affect whether an employer must provide workers' compensation coverage generally or to a particular individual. See s. 440.02(15)–(17), F.S. <sup>63</sup> Section 440.191, F.S.

<sup>&</sup>lt;sup>64</sup> Section 440.107, F.S.

<sup>&</sup>lt;sup>65</sup> The terms "injured employee" and "injured worker" are used interchangeably throughout ch. 440, F.S., in relation to individuals claiming or receiving workers' compensation benefits. However, neither term is expressly defined in the workers' compensation law. Since the term "injured employee" implies a continuing employment relationship that may not in fact exist following an injury, this analysis will use the term "injured worker" exclusively, but it is intended to mean both "injured employee" and "injured worker" wherever it is used, unless the context or law requires otherwise. The term "injured employee" is not same as "employee." The former denotes one who is claiming benefits following an injury, while the latter denotes one who may be subject to the coverage requirements of the workers' compensation law, depending upon the circumstances of their employment and nature of their employer.

<sup>&</sup>lt;sup>66</sup> Sections 440.38 and 627.311(5), F.S.

date of birth, and driver's license number of Florida identification card number, and other specified information.<sup>67</sup>

The DFS has the authority to enter and inspect any place of business for purposes of ensuring employer compliance with workers' compensation law, and DFS can request an employer's business records.<sup>68</sup> An employer must produce the required business records within ten business days of receiving the written request for records. The failure of an employer to comply with the workers' compensation coverage requirements is considered to pose an immediate danger to public health, safety, and welfare; DFS must issue a Stop-Work Order within 72 hours of determination of non-compliance, which requires the employer to cease all business operations.<sup>69</sup> DFS may release a Stop-Work Order when an employer provides proof of compliance and pays \$1,000, as a down payment, and agrees to enter into a penalty payment agreement with DFS for the full amount.<sup>70</sup> The penalty is a minimum of \$1,000 and is based on the insurance premiums, which should have been paid, but were not, multiplied by 2 for the prior two years.<sup>71</sup>

## Reporting by Carriers and Audits by Carriers

Within 3 days after the employer or the employee informs the carrier of an injury, the carrier must mail to the injured worker an informational brochure approved by DFS that provides an explanation of the rights, benefits, procedures for obtaining benefits and assistance, criminal penalties, and obligations of injured workers and their employers under the Florida Workers' Compensation Law.<sup>72</sup>

Further, the carrier or its third-party administrator is required to mail the same brochure annually to employers.<sup>73</sup>

#### Three-member Panel; Guides of Maximum Reimbursement Allowances; Rulemaking

Florida's workers' compensation law provides for medically necessary treatment and care of injured employees. An individual physician, hospital, ambulatory surgical center, pain program, or work-hardening program must be reimbursed at either the agreed-upon contract price or the maximum reimbursement allowance in the appropriate schedule.<sup>74</sup> The law provides reimbursement formulas and methodologies to compensate providers of health services, subject to maximum reimbursement allowances (MRAs).<sup>75</sup>

A three-member panel (panel) consisting of the Chief Financial Officer (CFO) or CFO's designee and two Governor's appointees sets the MRAs. The DFS incorporates the statewide schedules of the MRAs by rule in reimbursement manuals. In establishing the MRA manuals, the panel considers the usual and customary levels of reimbursement for treatment, services, and

<sup>&</sup>lt;sup>67</sup> Section 440.05(3), F.S.

<sup>&</sup>lt;sup>68</sup> Section 440.107(7)(a), F.S.

<sup>&</sup>lt;sup>69</sup> *Id*.

<sup>&</sup>lt;sup>70</sup> Section 440.107(7)(d), F.S.

 $<sup>^{71}</sup>$  *Id*.

<sup>&</sup>lt;sup>72</sup> Section 440.185(3), F.S.

<sup>&</sup>lt;sup>73</sup> *Id*.

<sup>74</sup> Id.

<sup>&</sup>lt;sup>75</sup> Section 440.13(12), F.S.

<sup>&</sup>lt;sup>76</sup> Section 440.13(12)(a), F.S.

care;<sup>77</sup> the cost impact to employers for providing reimbursement that ensures that injured workers have access to necessary medical care; and the financial impact of the MRAs on healthcare providers and facilities.<sup>78</sup> Florida law requires the panel to develop MRA manuals that are reasonable, promote the workers' compensation system's healthcare cost containment and efficiency, and are sufficient to ensure that medically necessary treatment is available for injured workers.<sup>79</sup>

The panel develops four different reimbursement manuals to determine statewide schedules of maximum reimbursement allowances. The healthcare provider manual limits the maximum reimbursement for licensed physicians to 110 percent of Medicare reimbursement, while reimbursement for surgical procedures is limited to 140 percent of Medicare. The hospital manual sets maximum reimbursement for outpatient scheduled surgeries at 60 percent of usual and customary charges, while other outpatient services are limited to 75 percent of usual and customary charges. Reimbursement of inpatient hospital care is limited based on a schedule of per diem rates approved by the panel. The ambulatory surgical centers manual limits reimbursement to 60 percent of usual and customary as such services are generally scheduled outpatient surgeries. The prescription drug reimbursement manual limits reimbursement to the average wholesale price plus a \$4.18 dispensing fee. Repackaged or relabeled prescription medication dispensed by a dispensing practitioner has a maximum reimbursement of 112.5 percent of the average wholesale price plus an \$8.00 dispensing fee. Fees may not exceed the schedules adopted under Ch. 440, F.S., and department rule.

# **Rulemaking Authority and Legislative Ratification**

A rule is an "agency statement of general applicability that implements, interprets, or prescribes law or policy." Rulemaking authority is delegated by the Legislature in law to an agency, and authorizes an agency to adopt, develop, establish, or otherwise create a rule. An agency may not engage in rulemaking unless it has a legislative grant of authority to do so. The statutory authority for rulemaking must be specific enough to guide an agency's rulemaking and an agency rule must not exceed the bounds of authority granted by the Legislature.

<sup>&</sup>lt;sup>77</sup> Section 440.13(12)(d)1., F.S.

<sup>&</sup>lt;sup>78</sup> Section 440.13(12)9d)(2), F.S.

<sup>&</sup>lt;sup>79</sup> Section 440.13(12)(d)3., F.S.

<sup>&</sup>lt;sup>80</sup> Section 440.13(12)(b)4., F.S.

<sup>81</sup> Section 440.13(12)(b)5., F.S.

<sup>82</sup> Section 440.13(12)(b)3., F.S.

<sup>83</sup> Section 440.13(12)(a), F.S.

<sup>84</sup> Section 440.13(12)(a), F.S.

<sup>85</sup> Section 440.13(12)(c), F.S.

<sup>&</sup>lt;sup>86</sup> *Id*.

<sup>&</sup>lt;sup>87</sup> Section 440.13(13)(b), F.S. The department also has broad rulemaking authority under s. 440.591, F.S.

<sup>&</sup>lt;sup>88</sup> Section 120.52(16), F.S.

<sup>&</sup>lt;sup>89</sup> Section 120.52(17), F.S.

<sup>&</sup>lt;sup>90</sup> See ss. 120.52(8) and 120.536, F.S.

<sup>&</sup>lt;sup>91</sup> See Sloban v. Florida Board of Pharmacy, 982 So.2d 26 (Fla. 1st DCA 2008) and Southwest Florida Water Management District v. Save the Manatee Club, Inc., 773 So.2d 594 (Fla 1st DCA 2000).

Prior to the adoption, amendment, or repeal of any rule, an agency must file a notice of the proposed rule in the Florida Administrative Register. <sup>92</sup> The notice of the proposed rule must include:

- An explanation of the purpose and effect;
- The specific legal authority for the rule;
- The full text of the rule; and
- A summary of the agency's statement of estimated regulatory costs (SERC), if one is prepared. 93

Within 21 days of the notice, the public may provide an agency with information regarding the SERC or provide proposals for a lower cost alternative to the rule.<sup>94</sup>

# **SERC Requirements**

Agencies must prepare the SERC for a rule that has an adverse impact on small businesses or that increases regulatory costs more than \$200,000 within one year after implementation of the rule.<sup>95</sup>

A SERC must include estimates of the following:

- The number of people and entities effected by the proposed rule;
- The cost to the agency and other governmental entities to implement the proposed rule;
- Transactional costs likely to be incurred for compliance; and
- An analysis of the proposed rule's impact on small businesses, counties, and cities. 96

The SERC must also include an economic analysis on the likelihood that the proposed rule will have an adverse impact in excess of \$1 million within the first five years of implementation on:

- Economic growth, private-sector job creation or employment, or private-sector investment;
- Business competitiveness, <sup>97</sup> productivity, or innovation; or
- Regulatory costs, including any transactional costs.<sup>98</sup>

If the economic analysis results in an adverse impact or regulatory costs in excess of \$1 million within 5 years after implementation of the rule, then the Legislature must ratify the rule in order for it to take effect.<sup>99</sup>

The Legislature previously ratified Rule 69L-7.020, F.A.C., of the DFS, which incorporates by reference the 2016 Edition of the Florida Workers' Compensation Health Care Provider Manual,

<sup>&</sup>lt;sup>92</sup> See ss. 120.54(2)(a) and 120.55(1)(b), F.S.

<sup>&</sup>lt;sup>93</sup> Section 120.54(3)(a)1., F.S.

<sup>&</sup>lt;sup>94</sup> See ss. 120.54(3)(a)1., and 120.541(1)(a), F.S.

<sup>&</sup>lt;sup>95</sup> Section 120.541(1)(a), F.S.

<sup>&</sup>lt;sup>96</sup> Section 120.541(2)(b)-(e), F.S. A small city has an unincarcerated population of 10,000 or less. A small county has an unincarcerated population of 75,000 or less. A small business employs less than 200 people, and has a net worth of \$5 million or less

<sup>&</sup>lt;sup>97</sup> Business competitiveness includes the ability of those doing business in Florida to compete with those doing business in other states or domestic markets.

<sup>&</sup>lt;sup>98</sup> Section 120.541(2)(a), F.S.

<sup>&</sup>lt;sup>99</sup> Section 120.541(3), F.S. Legislative ratification is not required for adoption of federal standards, amendments to the Florida Building Code, or amendments to the Florida Fire Prevention Code. *See* s. 120.541(4), F.S.

providing for reimbursement of healthcare providers under the increased MRAs approved by the panel. The DFS has subsequently adopted amended versions of the rule, incorporating by referenced the Manual. The updated Manual is estimated to increase workers' compensation system costs by 0.2 percent (\$8 million). According to the SERC, the revisions to the MRAs in the updated manual are projected to result in increased costs to the overall compensation system of \$8 million over the next five years. 101

In 2022, SB 1274 was filed, which would ratify Rule 69L-7.020, F.A.C.

## The Chief Financial Officer as Agent for Service of Process on Insurers

Florida's Chief Financial Officer<sup>102</sup> (CFO) is the agent for service of process on all insurers applying for authority to transact insurance in this state, all licensed nonresident insurance agents, all nonresident disability insurance agents licensed pursuant to s. 626.835, F.S., any unauthorized insurer under s. 626.906, F.S. or s. 626.937, F.S., domestic reciprocal insurers, fraternal benefit societies under ch. 632, F.S., warranty associations under ch. 634, F.S., prepaid limited health service organizations under ch. 636, F.S., and persons required to file statements under s. 628.461, F.S.<sup>103</sup>

Service of process on the CFO is made by mail, personal service, or internet-based transmission system created by DFS. <sup>104</sup> Upon receipt of service of process, the CFO retains a record copy in paper or electronic form and promptly forwards one copy of the process documents to the insurer's designated process agent by registered or certified mail. <sup>105</sup> The CFO may also make the process documents available from a secure website created by DFS and provide notice of availability and retrieval instructions to the insurer's designated process agent under s. 624.307(9), F.S. Under current law, service of process is considered valid and binding service on the insurer when the process documents are served on the CFO and sent or made available to the insurer pursuant to s. 624.307(9), F.S., rather than at such time the insurer receives the process documents. <sup>106</sup>

Recent court cases have addressed similar questions related to whether service of process on an insurer is perfected at the time served on the CFO or at the time received by the insurer. For example, in *Markovits*, <sup>107</sup> an uninsured motorist lawsuit that also involved an award of attorney fees for a rejected proposal for settlement, the court was asked to determine whether a proposal for settlement served on the insurer 91 days after service of the complaint on the CFO but 88 days after the complaint was forwarded by the CFO to the insurer, constituted valid service within a 90-day deadline for proposals for settlement on the insurer. In addition to finding statutory authority under s. 624.423(3), F.S., the court ultimately based its decision on

<sup>&</sup>lt;sup>100</sup> National Council on Compensation Insurance, Inc., *Analysis of Florida Medical Fee Schedule Changes Proposed to be Effective July 1, 2021*, November 16, 2020 (on file with the Senate Committee on Banking and Insurance).

<sup>&</sup>lt;sup>101</sup> Florida Department of Financial Services, *Statement of Estimated Regulatory Costs Rule 69L-7.020, F.A.C.* (November 2021)(on file with the Senate Committee on Banking and Insurance).

<sup>102</sup> The CFO's assistant, deputy, or another person in charge of the office may also serve as the agent for service of process.

<sup>&</sup>lt;sup>103</sup> Section 48.151(3), F.S.

 $<sup>^{104}</sup>$  *Id*.

<sup>&</sup>lt;sup>105</sup> Section 624.423(1), F.S.

<sup>&</sup>lt;sup>106</sup> Section 624.423(3), F.S.

<sup>&</sup>lt;sup>107</sup> Markovits v. Stater Farm Mutual Automobile Insurance, 235 So. 3d 1018 (Fla. 1st DCA 2018).

s. 48.151(1), F.S., relating to service on statutory agents for certain persons, citing in part "[w]hen any law designates a public officer, board, agency, or commission as agent for service of process" and the person or entity so designated is served with process, then "service is valid service for all purposes," and holding that service of process is considered valid and binding on the insurer when served on the CFO. <sup>108</sup>

# **Fingerprints for Background Checks**

The Florida Insurance Code authorizes DFS to investigate any applicant or licensee, and further states that licensing statutes, which require an evaluation of an applicant's character or fitness must include the submission of fingerprints for a national criminal records check. <sup>109</sup> Applicants and licensees submit fingerprints to the Florida Department of Law Enforcement (FDLE), which forwards the fingerprints to the FBI for a federal background check. <sup>110</sup> The federal check is conducted through the FBI, which manages a criminal history record information (CHRI) system, through which this information can be obtained. The purpose of the CHRI system is to assure that criminal history record information wherever it appears is collected, stored, and disseminated in a manner to ensure the accuracy, completeness, currency, integrity, and security of such information and to protect individual privacy. <sup>111</sup>

Federal law authorizes the exchange of CHRI with officials of state and local governmental agencies for licensing and employment purposes. However, this access can only be authorized by a state statute, which has been subsequently approved by the Attorney General of the United States. The FBI processes fingerprints only if the criteria established by the U.S. Department of Justice has been satisfied. To satisfy federal law, a state licensing statute must identify the specific categories of licenses that require the submission of fingerprints as part of an application and expressly state that the applicant's fingerprints will be submitted to the FBI or submitted for a national criminal records background check.

The DFS has recommended many technical amendments to licensing laws including chs. 626, and 648, F.S., to ensure compliance with federal law and continuation of FBI background checks for applicants seeking licensure with DFS. 113

#### Florida's Patient Compensation Fund

In response to the mid-1970's medical malpractice crisis, the Florida Legislature enacted comprehensive medical malpractice reforms with the passage of "The Medical Malpractice Reform Act of 1975." One of the main features of the 1975 Medical Malpractice Act was the creation of the Florida Patient's Compensation Fund (Fund), which was designed to provide medical malpractice coverage to doctors, practitioners, hospitals, and health care facilities that were unable to purchase coverage in the commercial market. The Fund commenced operations

<sup>&</sup>lt;sup>108</sup> Markovitz at 1020.

<sup>&</sup>lt;sup>109</sup> Section 626.201, F.S.

<sup>&</sup>lt;sup>110</sup> Section 624.34, F.S.

<sup>111 28</sup> C.F.R. s. 20.1

<sup>&</sup>lt;sup>112</sup> Pub. L. 92-544.

<sup>&</sup>lt;sup>113</sup> Supra at note 50.

<sup>&</sup>lt;sup>114</sup> Ch. 75-9, Laws of Fla.

on July 1, 1975, in accordance with s. 766.105, F.S. The Fund is a political subdivision of the state; however, it is not a state agency, board, or commission.<sup>115</sup>

The Fund is subject to the supervision of a board of governors consisting of 11 representatives. <sup>116</sup> Seven representatives, one each from the insurance industry, physicians' insurance, physicians' self-insurance, hospital insurance, hospital self-insurance, osteopathic or podiatric physicians' insurance or self-insurance, and the general public, are appointed by the CFO. <sup>117</sup> The Florida Bar appoints one attorney, the Florida Medical Association appoints one physician's representative, and the Florida Hospital Association appoints two hospital representatives. <sup>118</sup>

Hospitals licensed pursuant to ch. 395, F.S., are mandatory members unless they can demonstrate financial responsibility to pay claims and costs described in s. 766.105(2)(c), F.S. Other health care providers 119 such as physicians, osteopaths, and professional associations are allowed to participate in the Fund. To become members of the Fund, all licensed Florida hospitals and health care providers electing to enroll in the fund must pay an annual membership fee and any applicable assessments based upon past and prospective loss and expense experience; and prior claims experience of the members covered under the fund. Members receive coverage for claims arising from rendering or failure to render medical care or services resulting in injury or death to a patient. Health care providers choose between two coverage limits afforded by the Fund. Coverage may not exceed \$1 million per claim, \$3 million annual aggregate, or \$2 million per claim, \$4 million annual aggregate. Health care providers are responsible for paying claim amounts in excess of the selected limit and the Fund is not responsible for paying punitive damages that may be awarded to plaintiffs. Coverage limits afforded by the Fund to hospitals may not exceed \$2.5 million per claim and does not provide an annual aggregate. 120

The board of governors may authorize refunds when revenues exceed known liabilities and expenses. <sup>121</sup> Excesses or unearned fees are refunded to members in proportion to the contributions made in accordance with procedures adopted by the Board and approved by the OIR. The Fund has certified to the OIR twelve assessments, and OIR has approved 11 refunds. <sup>122</sup> The last year the hospitals contributed member fees was in 1982; the last year the physician class contributed member fees was in 1983. <sup>123</sup> The last refund approved by OIR was in March 2004. <sup>124</sup> As of December 31, 2019, the Fund reported a reserve for unearned fees of \$14,790.396. <sup>125</sup>

<sup>&</sup>lt;sup>115</sup> Section 766.105(1)(a), F.S.

<sup>&</sup>lt;sup>116</sup> Section 766.105(3)(b), F.S.

<sup>&</sup>lt;sup>117</sup> *Id*.

<sup>&</sup>lt;sup>118</sup> *Id*.

<sup>&</sup>lt;sup>119</sup> Section 766.105(1)(b), F.S.

<sup>&</sup>lt;sup>120</sup> Section 766.105, F.S.

<sup>&</sup>lt;sup>121</sup> Section 766.105(3), F.S.

<sup>&</sup>lt;sup>122</sup> Office of Insurance Regulation, Target Market Conduct Examination Report of the Florida Patient's Compensation Fund (Apr. 25, 2014) available at <u>2003 TARGET P&C MARKET CONDUCT EXAMINATION OF: (floir.com)</u> (last visited Jan. 8, 2022).

<sup>&</sup>lt;sup>123</sup> *Id*.

<sup>&</sup>lt;sup>124</sup> *Id*.

<sup>&</sup>lt;sup>125</sup> Carr, Riggs, and Ingram CPAs, Florida Patient's Compensation Fund Audit Report, as of Dec. 31, 2019, (May 19, 2021) on file with Senate Banking and Insurance Committee.

The Fund ceased to offer coverage effective July 1, 1983, because if failed to attain the necessary minimum membership levels to offer coverage. The fund purchased structured settlement annuities to fulfill the terms and conditions of settlement agreements with claimants in medical malpractice cases. According to DFS, the Fund has represented that there are no open or active claims that are not being serviced through a structured settlement. 128

#### **Division of State Group Insurance**

The Division of State Group Insurance within the Department of Management Services administers the state group health insurance program (program) under a cafeteria plan consistent with s. 125 of the Internal Revenue Code for state employees. Eligible Employees of the program include, state officers; state employees paid from "salaries and benefits" appropriation categories, regardless of the number of hours worked; retired state officers and state employees; surviving spouses of deceased state officers and state employees; certain terminated state officers and state employees; and certain state employees paid from "other-personal-services" appropriation categories. <sup>130</sup>

# III. Effect of Proposed Changes:

# **Division of Accounting and Auditing**

**Sections 1 and 6-10** repeals s. 17.0315, and amends ss. 215.34, 215.93, 215.94, 216.102, and 218.32, respectively, relating to financial and cash management programs and local government financial reporting. **Section 1** repeals 17.0315, F.S., relating to the CFO's financial and cash management task force due to the creation of the PALM financial and cash management system and its executive steering committee. **Section 6** eliminates the requirement for an agency to post journal entries since PALM records debit memorandums. **Sections 7 and 8** remove the term, "cash management subsystem" and replaces it with the term, "financial management system." **Section 9** replaces the term, "comprehensive annual financial report, with the term, "annual comprehensive financial report," to conform to a change in GASB standards. **Section 10** revises the local government reporting system to designate the Florida Open Government Financial Statement System as the primary location for governmental financial reporting.

#### **Service of Process**

**Section 2** amends s. 48.151, F.S., relating to service on statutory agents, to clarify that the CFO is the agent for service of process on all insurers applying for authority to transaction insurance and other specified entities licensed under the Florida Insurance Code. The section also requires DFS to create a secure online portal as the sole means to accept service of process on the CFO under this section.

<sup>&</sup>lt;sup>126</sup> At least 7 days prior to the beginning of each fiscal year, the Fund determines whether it will attain the minimum membership levels to offer coverage. The minimum membership thresholds are total membership fees of \$5 million for non-hospital health care provider members and \$12.5 million for hospitals members.

<sup>&</sup>lt;sup>127</sup> The Florida Patient's Compensation Fund: Status Report on Terminating Activities of the Fund (Dec. 10, 1994) by House of Representatives Committee on Insurance. On file with the Senate Committee on Banking and Insurance.

<sup>&</sup>lt;sup>128</sup> Supra at note 50.

<sup>&</sup>lt;sup>129</sup> Section 110.123, F.S.

<sup>&</sup>lt;sup>130</sup> *Id*.

**Section 26** amends s. 624.307, F.S., to require any regulated person or any unauthorized insurer under s. 626.906, F.S., to appoint the CFO as its agent to receive services of all legal process. Further, the CFO must make the process available through a secure online portal to the person designated by the regulated person or unauthorized insurer to receive the process. The notice must disclose the uniform resource locater (URL) where the process may be obtained.

**Section 27** amends s. 624.422, F.S., relating to service of process, to require each licensed insurer to file with DFS designation of the name and e-mail address of the person to whom process against it served upon the CFO is to be made through the online portal. The online portal is the sole method for service of process.

**Section 28** amends s. 624.423, F.S., to clarify that service of process is valid and binding upon the insurer on the date the process is served upon the Chief Financial Officer and is delivered to the insurer or DFS has notified the insurer that such information has been made available upon a secured online portal.

**Section 29** amends s. 624.610, F.S., relating to reinsurance, to provide conforming changes relating to service of process referencing s. 48.151(3), F.S., and to provide service to agents of insurers solely through the department's online portal.

Sections 55-57 amend ss. 626.906, 626.912, and 626.937, F.S., respectively, to provide conforming changes.

## Division of Rehabilitation and Liquidation

**Sections 3 and 4** amend ss. 110.123 and 110.131, F.S., respectively, to allow full-time and part-time employees, retired employees, and surviving spouses of employees of the Division of Rehabilitation and Liquidation to participate in the state group insurance program.

#### **Rule Ratification**

**Section 5** amends s. 120.541, F.S., to exempt the schedules of maximum reimbursement allowances adopted by the three-member panel within the DFS from the rule ratification requirements.

#### Stop Inmate Fraud Program/Division of Public Assistance Fraud

**Section 12** amends s. 414.40, F.S., to transfer the Stop Inmate Fraud Program within the Division of Public Assistance Fraud from DFS to the Department of Economic Opportunity. Further, the section is amended to authorize the Division of Public Assistance Fraud of DFS to have access to records containing correctional information not exempt from public records on incarcerated persons that have been generated as criminal justice information.

## **Division of Workers' Compensation**

**Section 13** amends s. 440.02, F.S., to revise the definition of the term, "employer," to include employment agencies and employment leasing companies that provide employees to other business entities or persons. Currently, the definition includes employment agencies, employee leasing companies, and similar agents who provide employees to other persons. The term, "similar agents," is an undefined term, and is removed.

**Section 14** amends s. 440.05, F.S. relating to the election of exemption from workers' compensation insurance coverage requirements to provide the following changes:

- Requires an applicant for an exemption to provide a valid driver's license number or valid
  identification card number as a prerequisite for DFS to process the application. Currently, the
  statute does not specify such documents must be valid.
- Eliminates the requirement for an applicant for an exemption from coverage to provide a social security number as a requirement for processing the application.
- Requires an applicant for a workers' compensation exemption to certify he or she has completed an online workers' compensation coverage and compliance tutorial developed by DFS.
- Replaces the mandatory exemption and revocation of exemption notification requirement to carriers with a carrier opt-in via electronic notification process.
- Adds disclosures to the Certificate of Election to be Exempt that provide that the exemption is not a license issued by the Department of Business and Professional Regulation (DBPR) and that the DBPR's website has information that can be used to verify an exemption holder's licensure status.
- Eliminates a duplicative business records requirement for exemption holders in the construction industry.
- Eliminates the scope of business or trade to disclosure on the notice of election to be exempt.

Section 15 amends s. 440.107, F.S., relating to DFS' powers to enforce employer compliance with coverage requirements. The bill extends the deadline for an employer to submit business records to DFS from 10 business days to 21 days before DFS can take an administrative action. The section eliminates the requirement for DFS to update the Stop-Work Order database on a daily basis. The bill also clarifies that an employer must pay any outstanding assessed penalty prior to entering into a new payment agreement schedule with DFS. In addition, the bill modifies the timeframe for an employer to enter into a payment agreement schedule with the DFS or pay the penalty in full from 28 days after the service of the stop work order to within 21 days after service of the first penalty assessment. For first time employers that do not comply with coverage requirements, the timeframe to calculate a penalty for an employer's penalty formula is reduced from a 24-month period to a 12-month period, thereby reducing the penalty. The 24-month period will remain for employers who were previously issued a stop-work order or materially or understated payroll. The section allows an employer who has not been issued a Stop-Work Order or an enforcement action an opportunity to reduce their penalty by 15 percent by completing and correctly answering 80 percent of the questions from an on-line workers' compensation coverage and compliance tutorial.

**Section 16** amends s. 440.13, F.S., relating to maximum reimbursement allowances for medical services by allowing a carrier to reimburse a health care provider the lesser of the billed charge

of a provider or the maximum reimbursement allowance, if an agreed-upon contract price is not in effect. Currently, a carrier must reimburse a provider at the agreed-upon contract or the maximum reimbursement allowance. The section provides rulemaking authority for implementing this section. See also Section 5.

Sections 17 and 18 amend ss. 440.185 and 440.381, F.S., relating to employer and carrier reporting and carrier audits of employers, respectively. Section 17 extends the amount of time an employer has to notify a carrier of an injury from three days to three business days and authorizes a carrier to send specified information to an injured worker or employer by e-mail as an option to regular mail. Section 18 provides that a carrier must conduct a physical onsite audit of construction class employers with policies with an estimated annual premium of \$10,000 or more. Currently, there is no minimum premium threshold for physical onsite audits.

## Division of Funeral, Cemetery, and Consumer Services

**Section 19** amends s. 497.277, F.S., to eliminate the fee cap of \$50 for the transference of burial rights from the purchaser to another.

**Section 20** amends s. 497.369, F.S., to revise the requirements for obtaining an embalmer's license in Florida. The changes would allow an applicant to obtain a reciprocal licensure in Florida if they held a valid license in another and had engaged in the full-time licensed practice of embalming in that state for at least 5 years.

**Section21** amends s. 497.372, F.S., to revise the duties that only a licensed funeral director may perform. The changes will result in non-licensed individuals being able to handle more clerical responsibilities, including obtaining information from families for the filing of death certificates and setting a time for services. Further, the section removes the current period during which funeral directors must direct memorial services. As a result, a funeral director would be responsible for directing any memorial service arranged by the funeral establishment following burial or cremation, regardless of when the memorial service takes place.

**Section 22** amends s. 497.374, F.S. to revise the requirements for a funeral director to obtain a reciprocal license by allowing individuals licensed in another state to obtain licensure in Florida if they have a current license in that state and have practiced funeral directing for at least five years. As an alternative, a funeral directors may obtain a reciprocal license if the applicant has a diploma or certificate from an accredited program of mortuary science instead of an associate degree or higher, and meets other current requirements.

# **Division of State Fire Marshal**

**Section 23** amends s. 554.108, F.S., relating to boiler inspections, to clarify that a boiler with an input of 200,000 British thermal units (Btu) per hour and above, up to an input of 400,000 Btu per hour, is exempt from inspection. However, such an exempt boiler, if manufactured after July 1, 2022, must be stamped with the ASME code symbol. A requirement for ASME stamping of boilers between 200,000 and 400,000 Btu has been in the statute for several years but did not have a phase in date to allow for utilization of a manufacturer's inventory. The addition of the

carbon monoxide detector requirements currently found in ch. 509, F.S., clarifies the authority of authorized third party inspectors to enforce this safety feature.

**Section 24** amends s. 554.111, F.S., relating to fees, clarifies the certification inspection fees and the reporting of the manufacturer's data report.

**Section 25** amends s. 554.114, F.S., relating to prohibited acts and penalties, to revise compliance deadlines and penalties for an insurer authorized to sell boiler insurance that fails to inspect a boiler pursuant to the requirements of this section.

#### **Division Insurance Agents and Agencies**

**Section 30** amends s. 626.015, F.S., to relating to definitions. The definition of licensing authority is created to mean the department or the office. The definition of unaffiliated appointment is revised to provide an exception to the current prohibition that an unaffiliated insurance agent may not be affiliated with an insurer, insurer-appointed insurance agent, or insurance agency contracted with or employing insurer-appointed insurance agents. This change would allow a licensed adjuster to obtain an adjuster appointment in order to adjust claims on behalf of an insurer while holding an unaffiliated appointment on an agent license.

**Section 31** amends s. 626.171, F.S., relating to application for licensure, to provide that the fingerprinting requirements in s. 624.34, F.S., apply to all applicants for licensure under ch. 626, F.S.

**Section 32** amends s. 626.172, F.S., relating to insurance agency licensure, to clarify fingerprinting must be processed in accordance with the requirements of s. 626.171, F.S.

**Section 33** creates s. 626.173, F.S., relating to insurance agency closure, to specify an insurance agency's responsibilities, when closing or ceasing to transact business for more than 30 days, Within 35 days after the agency first ceases to transact insurance, the agency owner or an officer listed on the original application for licensure must:

- Cancel the insurance agency's license by notifying DFS by the submission of completed form prescribed by DFS.
- Notify all insurers with whom the agency or agent in charge are appointed, that the agency operations have ceased, the date operations ceased, the identity of any agent or agency to whom the agency's current book of business has been transferred, and the method by which the agency records may be obtained during the time stipulated in sections 626.748 and 626.561, F.S.
- Notify all policyholders currently insured by a policy written, produced, or serviced by the agency that the agency has ceased operations, the date the operations ceased and the identity of the agency or agent to whom the agency's current book of business was transferred. If no transfer has occurred, notification should direct the policyholder to contact the insurance company that will assist the policyholder in locating a licensed agent to service the policy.
- Notify all premium finance companies through which active policies are financed, that the
  agency has ceased operations, the date operations ceased and the identity of the agent or
  agency to whom the agency's current book of business has been transferred.
- Ensure all funds held in a fiduciary capacity are distributed to the rightful owners.

The section provides that in a proceeding initiated pursuant to ch. 120, F.S., DFS may, impose an administrative fine against the agent in charge or director or officer found in the proceeding to have violated any provision of this section. A proceeding may not be initiated and fine may not accrue until after the person has been notified in writing of the nature of the violation, has been afforded 10 business days to correct the violation, and has failed to do so. Fines imposed pursuant to this section may not exceed the amounts specified in s. 626.681, F.S. per violation. Further, DFS may also suspend or revoke the license of a licensee fined pursuant to this section. The section provides factors for DFS to consider when determining the appropriateness of the penalty.

**Section 34** amends s. 626.201, F.S., relating to investigations of an applicants by DFS, provides that submission of an applicant' fingerprints must be in accordance with s. 626.171(4), F.S. Further, the section provides that the expiration, nonrenewal, or surrender of a license under ch. 626, F.S., does not eliminate jurisdiction of the licensing authority to investigate and prosecute for a violation committed by the licensee while licensed under ch. 626, F.S. Further, the section provides that notwithstanding the withdrawal of a complaint, the prosecution of any matter may be initiated or continued. According to DFS, the expiration, nonrenewal, or surrender of a license jeopardizes the licensing authority of DFS to continue to investigate or prosecute violations committed while an individual was licensed.<sup>131</sup>

**Section 35** amends s. 626.202, F.S., relating to fingerprinting requirements, to require that the submission of fingerprints must be in accordance with s. 626.171(4), F.S.

**Section 36** amends s. 626.221, F.S., to exempt an all-lines adjuster applicant who has holds a designation as a Certified All Lines Adjuster (CALA) from Kaplan Financial Education from the statutory examination requirements.

**Section 37** amends s. 626.311, F.S., to provide that a licensed adjuster may obtain an adjuster appointment in order to adjust claims on behalf of an insurer while holding an unaffiliated appointment on an agent license.

**Section38** amends s. 626.321, F.S., to provide a conforming change regarding fingerprint requirements in s. 626.171(4), F.S.

**Section 39** amends s. 626.601, F.S., to provide conforming amendment regarding fingerprint requirements provided in s. 626.171(4), F.S.

**Section 40** amends s. 626.7845, F.S., to provide technical conforming cross reference.

**Section 41** amends 626.8411, F.S., relating to application provisions applicable to general lines agents or agencies, to require compliance with fingerprint requirements in s. 626.172(2)(f), F.S. Subsection (2) of the section is amended to clarify that paragraph (2)(f) of s. 626.172, F.S., applies to the agent in full charge.

<sup>&</sup>lt;sup>131</sup> Supra at note 50.

**Section 42** amends s. 626.8412, F.S., to clarify that in addition to the agent, the insurance agency must also hold an appointment issued by an insurer in order to sell a title insurance policy.

**Section 43** amends s. 626.8417, F.S., to allow an applicant for a title insurance license to fulfill the 40-hour course requirement in person or online by removing the requirement that it be a classroom course.

**Section 44** amends s. 626.8421, F.S., to specify that a title agent and a title agency must have a separate appointment as to each insurer by which they are appointed as agents.

**Section 45** amends s. 626.843, F.S., relating to the renewal, continuation, reinstatement, or termination of a title insurance agent's or title agency's appointment, to require a title insurance agency to be appointed, as prescribed by section 624.501, F.S., until suspended, revoked, or otherwise terminated. Further, the section requires that title insurance agency appointments must be renewed pursuant to s. 626.381, F.S.

**Section 46** amends s. 626.8433, F.S., relating to termination of appointments, to subject title insurance agencies to reporting terminations to DFS.

**Section 47** amends s. 626.8447, F.S., relating to effect of suspension or revocation upon other licensees and appointees, to subject title insurance agencies to the same provisions.

**Section 48** amends s. 626.854, F.S., to prohibit compensation of a public adjuster being based on amounts attributable to additional living expenses, unless the insured agrees to a separate agreement with a prescribed disclosure. In addition, the section provides that compensation of a public adjuster must be based on the recovery allocated to the insured for covered damages, exclusive of attorney fees and costs. The bill also prohibits increasing public adjuster compensation based on a claim being resolved by litigation.

**Section 49** amends s. 626.8561, F.S, relating to the definition of the term, "public adjuster apprentice," to allow an adjusting firm to appoint, employ, or contract with a public adjuster apprentice. Currently, a public adjuster may also appoint an apprentice.

**Section 50** amends s. 626.865, F.S., relating to public adjuster qualifications, to provide that a nonresident public adjuster who has been licensed and appointed on a continual basis for the previous 6 months to the list of licensed categories considered qualified for the public adjuster license. The section also requires that the \$50,000 bond required as a condition for licensure must remain in effect for 1 year after the expiration or termination of the license.

**Section 51** amends s. 626.8651, F.S., relating to public adjuster apprentice appointment and qualifications, to require that only a public adjusting firm that has a designated primary adjuster, as required in section 626.8695, F.S., may appoint the public adjuster apprentice, while eliminating a public all-lines adjuster's ability to appoint a public adjuster apprentice.

**Section 52** amends s. 626.8696, F.S., relating to requirements of an application for an adjusting firm license, to require the name and license number of the designated primary adjuster for each adjusting firm location as required in s. 626.8695, F.S. Further, fingerprints of each individual to

be disclosed in the application (each majority owner, partner, officer, and director of the adjusting firm) must be filed with DFS in accordance with s. 626.171(4), F.S., unless an individual is currently licensed and appointed under ch. 626, F.S. Only one of the individuals required to be listed on the application must sign the application. Currently, each owner of the firm must sign the application.

**Section 53** amends s. 626.8732, F.S., relating to bond requirements for a nonresident public adjuster, to provide that the mandated bond must be maintained unimpaired throughout the existence of the license and for a period of 1 year following the expiration or termination of the license.

**Section 54** amends s. 626.8734, F.S., relating to nonresident all-lines adjuster license qualifications, to revise the fingerprinting requirements.

**Section 58** amends s. 626.9953, F.S., relating to qualifications for registration, to provide conforming fingerprinting requirements.

## **Division of State Fire Marshal**

**Section 59** amends s. 633.135, F.S, relating to the Firefighter Assistance Grant Program, to expand the list of purchases eligible for the grant program to include:

- Other equipment and tools that improve firesafety and fire rescue capabilities for firefighters.
- Protective clothing and equipment compliant with NFPA 1977, "Standard on Protective Clothing Equipment for Wildland Fire Fighting and Urban Interface Fire Fighting."

**Section 60** amends s. 633.216, F.S., relating to inspections of buildings and equipment; training and certification requirements, to eliminate the requirement that a previously certified firesafety inspector with a certification that has lapsed for 8 years or more to repeat the fire safety inspector training required by the division. Current law requires that a certificate is valid for 4 years and renewal is contingent upon the completion of continuing education. An exception allowing a licensee to pass successfully the examination in lieu of the training is deleted.

**Section 61** amends s. 633.408, F.S., relating to training and certification, to authorize the Division of Fire Marshal to establish the requirements of the minimum standards course by rule. The section also provides technical changes.

**Section 62** amends s. 633.414, F.S., relating to retention of firefighter and volunteer firefighter certifications, to provide that the renewal requirements for the special certificate of compliance is the same as a firefighter certificate of compliance. The bill also changes the definition of an active firefighter.

**Section 63** amends s. 648.34, F.S., relating to qualification of bail bond agents, to revise the fingerprinting process to be in accordance with s. 626.171794), F.S.

**Section 64** amends s. 648.355, F.S., relating to temporary limited license as limited surety agent or professional bail bond agent, to revise fingerprinting requirements to conform to s. 626.171(4), F.S.

**Section 65** amends s. 648.46, F.S., relating to disciplinary action against bail bond licensees, to provide that the expiration, nonrenewal, or surrender of licensure under ch. 648, F.S., does not eliminate the jurisdiction of the licensing authority to investigate and prosecute for a violation committed by a licensee while licensed under this chapter. Notwithstanding the withdrawal of a complaint, the prosecution of any matter may be initiated or continued.

## Florida Patient Compensation Fund

**Section 66** amends s. 766.105, F.S., relating to the Florida Patient's Compensation Fund, to revise operations and duties of the board of governors of the fund and the Agency for Health Care Administration (agency) relating to financial responsibility or coverage requirements and certification of such coverage. The section provides that the agency would receive and review the documents and determine compliance. The supervision of the fund is transferred from the board of governors to the Chief Financial Officer or his or her designee.

Currently, the agency must review documentation submitted by hospitals demonstrating financial responsibility to pay claims and costs arising out of the rendering or failure to render medical services and for bodily injury or property damage to a person or property arising out of the activities of the hospital, as provided in s. 766.105(2), F.S. Once the agency completes the review, the agency delivers the documents to the board of governors. At least 60 days prior to the issuance or renewal of a hospital's license, the agency must request that the board of governors certify that each hospital complies with coverage requirements. Currently, the board of governors of the Fund are responsible for the supervision and operation of the Fund.

The section provides that the Fund must operate subject to the supervision of the CFO or his or her designee, subject to the policies and procedures and under the auspices of the Division of Rehabilitation and Liquidation within DFS until DFS executes a legal dissolution of the fund on or before December 31, 2023. Prior to the legal dissolution of the fund, DFS must:

- Obtain all existing records and retain necessary records of the fund pursuant to law.
- Identify all remaining property held by the fund and attempt to return such property to its owners and, for property that cannot be returned to the owner, transfer such property to the Division of Unclaimed Property within DFS.
- Make a final accounting of the finances of the fund.
- Ensure that the fund has met all its obligations pursuant to structured settlements, annuities, or other instruments established to pay covered claims, and, if the fund has not done so, attempt to meet such obligations before final and complete dissolution of the fund.
- Sell or otherwise dispose of all physical assets of the fund.
- Execute a legal dissolution of the fund.
- Transfer any remaining money or assets of the fund to the CFO for deposit in the General Revenue Fund.

The section also provides that s. 766.105, F.S., is repealed effective January 1, 2024.

**Section 11** creates ss. 395.1061 and **section 67 and 68** amend s.945.6041, F.S., and 985.6441, F.S., to provide conforming changes relating to the repeal of s. 766.105, F.S., and transferring a provision relating to health care providers and their financial responsibility in complying with

professional liability requirements. The provision is being transferred to s. 395.1061, F.S., because the bill repeals the current provision in 766.105, F.S..

**Section 69** transfers all powers, duties, functions, records, offices, positions, property, pending issues, existing contracts, and administrative authority relating to the Stop Inmate Fraud Program within the DFS to the Department of Economic Opportunity.

**Section 70** provides that, except as otherwise expressly provided in this act, this act takes effect July 1, 2022.

## IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

The bill eliminates the current maximum fee of \$50 to consumers for the transference of burial rights.

C. Government Sector Impact:

The implementation of SB 1874 will reduce penalties imposed on employers that do not comply with the workers' compensation insurance coverage requirements. The fiscal impact is unknown.

The changes made to the Firefighter Assistance Grant program will allow the program to fund additional necessary tools and equipment to firefighters.

## VI. Technical Deficiencies:

Section 30 creates a definition for the term, "licensing authority." The term means the respective jurisdiction of the department or the office, as provided by law. Sections 34 and 64 of the bill amends s. 626.201, F.S., and uses the term, "licensing authority." Other existing provisions in the Florida Insurance Code use the term, "department or office." Currently, the term licensing authority is used in ss. 626.8732 and 626.8734, F.S., in the context of a licensing authority of another state. The replacement of the term, "licensing authority," with "department or office" in Sections 34 and 64, and the removal of the definition of "licensing authority" in Section 30 would provide greater clarity and consistency with the use of the term, "licensing authority," in current law.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 48.151, 110.123, 110.131, 120.541, 215.34, 215.93, 215.94, 216.102, 218.32, 414.40, 440.02, 440.05, 440.107, 440.13, 440.185, 440.381, 497.277, 497.369, 497.372, 497.374, 554.108, 554.111, 554.114, 624.307, 624.422, 624.423, 626.015, 626.171, 626.172, 626.201, 626.202, 626.221, 626.311, 626.321, 626.601, 626.7845, 626.8411, 626.8412, 626.8417, 626.8421, 626.843, 626.8433, 626.8447, 626.854, 626.8561, 626.865, 626.8651, 626.8696, 626.8732, 626.8734, 626.906, 626.912, 626.937, 626.9953, 633.135, 633.216, 633.408, 633.414, 648.34, 648.355, 648.46, 766.105, 945.6041, and 985.6441.

This bill creates sections 395.1061 and 626.173 of the Florida Statutes: This bill repeals section 17.035 of the Florida Statutes.

#### IX. Additional Information:

## A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by Banking and Insurance on January 25, 2022:

- Revises compensation for public adjuster by requiring that the compensation must be based on the recovery allocated to the insured for covered damage, exclusive of attorney fee and costs.
- Revises service of process requirements and provides conforming changes relating to service of process.
- Transfers responsibilities of the Florida Patient's Compensation Fund relating to hospitals demonstrating financial responsibility for maintaining professional liability coverage to the Agency for Health Care Administration.
- Revising requirements for closing an insurance agency.

• Provides technical changes.

# B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

	LEGISLATIVE ACTION	
Senate		House
Comm: RCS		
01/27/2022	•	
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The Committee on Banking and Insurance (Boyd) recommended the following:

## Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Section 17.0315, Florida Statutes, is repealed.

Section 2. Subsections (1) and (3) of section 48.151, Florida Statutes, are amended to read:

- 48.151 Service on statutory agents for certain persons.-
- (1) When any law designates a public officer, board, agency, or commission as the agent for service of process on any

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person, firm, or corporation, service of process thereunder shall be made by leaving one copy of the process with the public officer, board, agency, or commission or in the office thereof, or by mailing one copy to the public officer, board, agency, or commission, except as provided in subsection (3). The public officer, board, agency, or commission so served shall retain a record copy and promptly send the copy served, by registered or certified mail, to the person to be served as shown by his or her or its records. Proof of service on the public officer, board, agency, or commission shall be by a notice accepting the process which shall be issued by the public officer, board, agency, or commission promptly after service and filed in the court issuing the process. The notice accepting service shall state the date upon which the copy of the process was mailed by the public officer, board, agency, or commission to the person being served and the time for pleading prescribed by the rules of procedure shall run from this date. The service is valid service for all purposes on the person for whom the public officer, board, agency, or commission is statutory agent for service of process.

(3) The Chief Financial Officer or his or her assistant or deputy or another person in charge of the office is the agent for service of process on all insurers applying for authority to transact insurance in this state, all licensed nonresident insurance agents, all nonresident disability insurance agents licensed pursuant to s. 626.835, any unauthorized insurer under s. 626.906 or s. 626.937, domestic reciprocal insurers, fraternal benefit societies under chapter 632, warranty associations under chapter 634, prepaid limited health service

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organizations under chapter 636, and persons required to file statements under s. 628.461. As an alternative to service of process made by mail or personal service on the Chief Financial Officer, on his or her assistant or deputy, or on another person in charge of the office, The Department of Financial Services shall may create a secure online portal as the sole means an Internet-based transmission system to accept service of process on the Chief Financial Officer under this section by electronic transmission of documents.

Section 3. Present subsections (9) through (13) of section 110.123, Florida Statutes, are redesignated as subsections (10) through (14), respectively, a new subsection (9) is added to that section, and paragraphs (b), (c), (f), (h), (i), and (o) of subsection (2) and paragraph (i) of subsection (5) are amended, to read:

- 110.123 State group insurance program.-
- (2) DEFINITIONS.—As used in ss. 110.123-110.1239, the term:
- (b) "Enrollee" means all state officers and employees, retired state officers and employees, surviving spouses of deceased state officers and employees, and terminated employees or individuals with continuation coverage who are enrolled in an insurance plan offered by the state group insurance program. The term <u>"Enrollee"</u> includes all state university officers and employees, retired state university officers and employees, surviving spouses of deceased state university officers and employees, and terminated state university employees or individuals with continuation coverage who are enrolled in an insurance plan offered by the state group insurance program. As used in this paragraph, state employees and retired state

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employees also include employees and retired employees of the Division of Rehabilitation and Liquidation.

- (c) "Full-time state employees" means employees of all branches or agencies of state government holding salaried positions who are paid by state warrant or from agency funds and who work or are expected to work an average of at least 30 ormore hours per week; employees of the Division of Rehabilitation and Liquidation who work or are expected to work an average of at least 30 hours per week; employees paid from regular salary appropriations for 8 months' employment, including university personnel on academic contracts; and employees paid from otherpersonal-services (OPS) funds as described in subparagraphs 1. and 2. The term includes all full-time employees of the state universities. The term does not include seasonal workers who are paid from OPS funds.
- 1. For persons hired before April 1, 2013, the term includes any person paid from OPS funds who:
- a. Has worked an average of at least 30 hours or more per week during the initial measurement period from April 1, 2013, through September 30, 2013; or
- b. Has worked an average of at least 30 hours or more per week during a subsequent measurement period.
- 2. For persons hired after April 1, 2013, the term includes any person paid from OPS funds who:
- a. Is reasonably expected to work an average of at least 30 hours or more per week; or
- b. Has worked an average of at least 30 hours or more per week during the person's measurement period.
  - (f) "Part-time state employee" means an employee of any

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branch or agency of state government paid by state warrant from salary appropriations or from agency funds, or an employee of the Division of Rehabilitation and Liquidation, and who is employed for less than an average of 30 hours per week or, if on academic contract or seasonal or other type of employment which is less than year-round, is employed for less than 8 months during any 12-month period, but does not include a person paid from other-personal-services (OPS) funds. The term includes all part-time employees of the state universities.

- (h) "Retired state officer or employee" or "retiree" means any state or state university officer or employee, or, beginning with the 2023 plan year, an employee of the Division of Rehabilitation and Liquidation, who retires under a state retirement system or a state optional annuity or retirement program or is placed on disability retirement, and who was insured under the state group insurance program or the Division of Rehabilitation and Liquidation's group insurance program at the time of retirement, and who begins receiving retirement benefits immediately after retirement from state or state university office or employment. The term also includes any state officer or state employee who retires under the Florida Retirement System Investment Plan established under part II of chapter 121 if he or she:
- 1. Meets the age and service requirements to qualify for normal retirement as set forth in s. 121.021(29); or
- 2. Has attained the age specified by s. 72(t)(2)(A)(i) of the Internal Revenue Code and has 6 years of creditable service.
- (i) "State agency" or "agency" means any branch, department, or agency of state government. "State agency" or

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"agency" includes any state university and the Division of Rehabilitation and Liquidation for purposes of this section only.

- (o) "Surviving spouse" means the widow or widower of a deceased state officer, full-time state employee, part-time state employee, or retiree if such widow or widower was covered as a dependent under the state group health insurance plan, TRICARE supplemental insurance plan, or a health maintenance organization plan established pursuant to this section, or the Division of Rehabilitation and Liquidation's group insurance program at the time of the death of the deceased officer, employee, or retiree. "Surviving spouse" also means any widow or widower who is receiving or eligible to receive a monthly state warrant from a state retirement system as the beneficiary of a state officer, full-time state employee, or retiree who died prior to July 1, 1979. For the purposes of this section, any such widow or widower shall cease to be a surviving spouse upon his or her remarriage.
- (5) DEPARTMENT POWERS AND DUTIES.—The department is responsible for the administration of the state group insurance program. The department shall initiate and supervise the program as established by this section and shall adopt such rules as are necessary to perform its responsibilities. To implement this program, the department shall, with prior approval by the Legislature:
- (i) Contract with a single custodian to provide services necessary to implement and administer the health savings accounts authorized in subsection (13)  $\frac{(12)}{(12)}$ .

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Final decisions concerning enrollment, the existence of coverage, or covered benefits under the state group insurance program shall not be delegated or deemed to have been delegated by the department.

- (9) COVERAGE AND ENROLLMENT PERIOD FOR EMPLOYEES, RETIREES, AND WIDOWS AND WIDOWERS OF EMPLOYEES AND RETIREES OF THE DIVISION OF REHABILITATION AND LIQUIDATION. -
  - (a) Beginning with the 2023 plan year:
- 1. A retired employee insured under the Division of Rehabilitation and Liquidation's group insurance program, or a widow or widower of an employee or of a retired employee of the Division of Rehabilitation and Liquidation who is covered as a dependent under the Division of Rehabilitation and Liquidation's group insurance program, may purchase coverage in a state group health insurance plan at the same premium cost as that for a retiree or a surviving spouse, respectively, enrolled in the state group insurance program.
- 2. A terminated employee of the Division of Rehabilitation and Liquidation or an individual with continuation coverage who is insured under the Division of Rehabilitation and Liquidation's group insurance program may purchase coverage in a state group health insurance plan at the same premium cost as that for a terminated employee or an individual with continuation coverage, respectively, enrolled in the state group insurance program.
- (b) The enrollment period for the state group insurance program begins with the 2023 plan year for:
- 1. Current and retired employees of the Division of Rehabilitation and Liquidation.

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- 2. Widows and widowers of employees and of retired employees of the Division of Rehabilitation and Liquidation.
- 3. Terminated employees of the Division of Rehabilitation and Liquidation or individuals with continuation coverage who are insured under the Division of Rehabilitation and Liquidation's group insurance program.

Section 4. Subsection (5) of section 110.131, Florida Statutes, is amended to read:

110.131 Other-personal-services employment.

(5) Beginning January 1, 2014, an other-personal-services (OPS) employee who has worked an average of at least 30 or more hours per week during the measurement period described in s. 110.123(14) (c) or (d) s. 110.123(13) (e) or (d), or who is reasonably expected to work an average of at least 30 or more hours per week following his or her employment, is eligible to participate in the state group insurance program as provided under s. 110.123.

Section 5. Paragraph (d) is added to subsection (4) of section 120.541, Florida Statutes, and paragraph (a) of subsection (2) and subsection (3) of that section are republished, to read:

- 120.541 Statement of estimated regulatory costs.-
- (2) A statement of estimated regulatory costs shall include:
- (a) An economic analysis showing whether the rule directly or indirectly:
- 1. Is likely to have an adverse impact on economic growth, private sector job creation or employment, or private sector investment in excess of \$1 million in the aggregate within 5

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years after the implementation of the rule;

- 2. Is likely to have an adverse impact on business competitiveness, including the ability of persons doing business in the state to compete with persons doing business in other states or domestic markets, productivity, or innovation in excess of \$1 million in the aggregate within 5 years after the implementation of the rule; or
- 3. Is likely to increase regulatory costs, including any transactional costs, in excess of \$1 million in the aggregate within 5 years after the implementation of the rule.
- (3) If the adverse impact or regulatory costs of the rule exceed any of the criteria established in paragraph (2)(a), the rule shall be submitted to the President of the Senate and Speaker of the House of Representatives no later than 30 days prior to the next regular legislative session, and the rule may not take effect until it is ratified by the Legislature.
  - (4) Subsection (3) does not apply to the adoption of:
- (d) Schedules of maximum reimbursement allowances by the three-member panel which are expressly authorized by s. 440.13.

Section 6. Subsection (1) of section 215.34, Florida Statutes, is amended to read:

- 215.34 State funds; noncollectible items; procedure.-
- (1) Any check, draft, or other order for the payment of money in payment of any licenses, fees, taxes, commissions, or charges of any sort authorized to be made under the laws of the state and deposited in the State Treasury as provided herein, which may be returned for any reason by the bank or other payor upon which same shall have been drawn shall be forthwith returned by the Chief Financial Officer for collection to the

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state officer, the state agency, or the entity of the judicial branch making the deposit. In such case, the Chief Financial Officer may issue a debit memorandum charging an account of the agency, officer, or entity of the judicial branch which originally received the payment. The original of the debit memorandum shall state the reason for the return of the check, draft, or other order and shall accompany the item being returned to the officer, agency, or entity of the judicial branch being charged. The officer, agency, or entity of the judicial branch receiving the charged-back item shall prepare a journal transfer which shall debit the charge against the fund or account to which the same shall have been originally credited. Such procedure for handling noncollectible items shall not be construed as paying funds out of the State Treasury without an appropriation, but shall be considered as an administrative procedure for the efficient handling of state records and accounts.

Section 7. Paragraph (c) of subsection (1) of section 215.93, Florida Statutes, is amended to read:

215.93 Florida Financial Management Information System.-

(1) To provide the information necessary to carry out the intent of the Legislature, there shall be a Florida Financial Management Information System. The Florida Financial Management Information System shall be fully implemented and shall be upgraded as necessary to ensure the efficient operation of an integrated financial management information system and to provide necessary information for the effective operation of state government. Upon the recommendation of the coordinating council and approval of the board, the Florida Financial

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Management Information System may require data from any state agency information system or information subsystem or may request data from any judicial branch information system or information subsystem that the coordinating council and board have determined to have statewide financial management significance. Each functional owner information subsystem within the Florida Financial Management Information System shall be developed in such a fashion as to allow for timely, positive, preplanned, and prescribed data transfers between the Florida Financial Management Information System functional owner information subsystems and from other information systems. The principal unit of the system shall be the functional owner information subsystem, and the system shall include, but shall not be limited to, the following:

(c) Financial Cash Management Subsystem.

Section 8. Subsection (3) of section 215.94, Florida Statutes, is amended to read:

215.94 Designation, duties, and responsibilities of functional owners.-

- (3) The Chief Financial Officer shall be the functional owner of the Financial Cash Management Subsystem. The Chief Financial Officer shall design, implement, and operate the subsystem in accordance with the provisions of ss. 215.90-215.96. The subsystem shall include, but shall not be limited to, functions for:
- (a) Recording and reconciling credits and debits to treasury fund accounts.
- (b) Monitoring cash levels and activities in state bank accounts.

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- 301 (c) Monitoring short-term investments of idle cash.
  - (d) Administering the provisions of the Federal Cash Management Improvement Act of 1990.

Section 9. Subsection (3) of section 216.102, Florida Statutes, is amended to read:

216.102 Filing of financial information; handling by Chief Financial Officer; penalty for noncompliance. -

- (3) The Chief Financial Officer shall:
- (a) Prepare and furnish to the Auditor General annual financial statements for the state on or before December 31 of each year, using generally accepted accounting principles.
- (b) Prepare and publish an annual a comprehensive annual financial report for the state in accordance with generally accepted accounting principles on or before February 28 of each year.
- (c) Furnish the Governor, the President of the Senate, and the Speaker of the House of Representatives with a copy of the annual comprehensive annual financial report prepared pursuant to paragraph (b).
- (d) Notify each agency and the judicial branch of the data that is required to be recorded to enhance accountability for tracking federal financial assistance.
- (e) Provide reports, as requested, to executive or judicial branch entities, the President of the Senate, the Speaker of the House of Representatives, and the members of the Florida Congressional Delegation, detailing the federal financial assistance received and disbursed by state agencies and the judicial branch.
  - (f) Consult with and elicit comments from the Executive



Office of the Governor on changes to the Florida Accounting Information Resource Subsystem which clearly affect the accounting of federal funds, so as to ensure consistency of information entered into the Federal Aid Tracking System by state executive and judicial branch entities. While efforts shall be made to ensure the compatibility of the Florida Accounting Information Resource Subsystem and the Federal Aid Tracking System, any successive systems serving identical or similar functions shall preserve such compatibility.

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The Chief Financial Officer may furnish and publish in electronic form the financial statements and the annual comprehensive annual financial report required under paragraphs (a), (b), and (c).

Section 10. Paragraph (h) of subsection (1) of section 218.32, Florida Statutes, is amended, and paragraph (i) is added to that subsection, to read:

218.32 Annual financial reports; local governmental entities.-

(1)

(h) It is the intent of the Legislature to create The Florida Open Financial Statement System must serve as $_{7}$  an interactive repository for governmental financial statements. This system serves as the primary reporting location for government financial information. A local government shall use the system to file with the department copies of all audit reports compiled pursuant to ss. 11.45 and 218.39. The system must be accessible to the public and must be open to inspection at all times by the Legislature, the Auditor General, and the



# Chief Inspector General.

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- 1. The Chief Financial Officer may consult with stakeholders with regard to, including the department, the Auditor General, a representative of a municipality or county, a representative of a special district, a municipal bond investor, and an information technology professional employed in the private sector, for input on the design and implementation of the Florida Open Financial Statement System.
- 2. The Chief Financial Officer may choose contractors to build one or more eXtensible Business Reporting Language (XBRL) taxonomies suitable for state, county, municipal, and special district financial filings and to create a software tool that enables financial statement filers to easily create XBRL documents consistent with such taxonomies. The Chief Financial Officer must recruit and select contractors through an open request for proposals process pursuant to chapter 287.
- 3. The Chief Financial Officer must require that all work products be completed no later than December 31, 2021.
- 4. If the Chief Financial Officer deems the work products adequate, all local governmental financial statements for fiscal years ending on or after September 1, 2022, may must be filed in XBRL format as prescribed by the Chief Financial Officer and must meet the validation requirements of the relevant taxonomy.
- 5. A local government that begins filing in XBRL format may not be required to make filings in Portable Document Format.
- (i) Each local governmental entity that enters all required information in the Florida Open Financial Statement System is deemed to be compliant with this section, except as otherwise provided in this section.



388 Section 11. Section 395.1061, Florida Statutes, is created 389 to read: 390 395.1061 Professional liability coverage. 391 (1) As used in this section, the term: 392 (a) "Committee" means a committee or board of a hospital 393 established to make recommendations, policies, or decisions 394 regarding patient institutional utilization, patient treatment, 395 or institutional staff privileges or to perform other 396 administrative or professional purposes or functions. 397 (b) "Covered individuals" means the officers; trustees; volunteer workers; trainees; committee members, including 398 399 physicians, osteopathic physicians, podiatric physicians, and 400 dentists; and employees of the hospital other than employed 401 physicians licensed under chapter 458, physician assistants 402 licensed under chapter 458, osteopathic physicians licensed 403 under chapter 459, dentists licensed under chapter 466, and 404 podiatric physicians licensed under chapter 461. However, with respect to a hospital, the term also includes house physicians, 405 406 interns, employed physician residents in a resident training 407 program, and physicians performing purely administrative duties 408 for the hospital instead of treating patients. The coverage 409 applies to the hospital and those included in the definition of 410 health care provider as provided in s. 985.6441(1). 411 (c) "Hospital system" means two or more hospitals 412 associated by common ownership or corporate affiliation. 413 (d) "House physician" means any physician, osteopathic 414 physician, podiatric physician, or dentist at a hospital, 415 except:

1. The physician, osteopathic physician, podiatric



417 physician, or dentist who has staff privileges at a hospital, provides emergency room services, or performs a medical or 418 419 dental service for a fee; or 420 2. An anesthesiologist, a pathologist, or a radiologist. 421 (e) "Occurrence" means an accident or incident, including 422 continuous or repeated exposure to certain harmful conditions, 423 which results in patient injuries. 424 (f) "Per claim" means all claims per patient arising out of 425 an occurrence. 426 (2) Each hospital, unless exempted under paragraph (3)(b), 427 must demonstrate financial responsibility for maintaining 428 professional liability coverage to pay claims and costs 429 ancillary thereto arising out of the rendering of or failure to 430 render medical care or services and for bodily injury or 431 property damage to the person or property of any patient arising 432 out of the activities of the hospital or arising out of the 433 activities of covered individuals, to the satisfaction of the 434 agency, by meeting one of the following requirements: 435 (a) Establish an escrow account in an amount equivalent to 436 \$10,000 per claim for each bed in such hospital, not to exceed a 437 \$2.5 million annual aggregate. 438 (b) Obtain professional liability coverage in an amount 439 equivalent to \$10,000 or more per claim for each bed in such 440 hospital from a private insurer, from the Joint Underwriting 441 Association established under s. 627.351(4), or through a plan 442 of self-insurance as provided in s. 627.357. However, a hospital 443 may not be required to obtain such coverage in an amount 444 exceeding a \$2.5 million annual aggregate.

(3) (a) Each hospital, unless exempted under paragraph (b),

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shall provide evidence of compliance and remain in continuous compliance with the professional liability coverage provisions of this section. The agency may not issue or renew the license of any hospital that does not provide evidence of compliance or that provides evidence of insufficient coverage.

- (b) Any hospital operated by an agency, subdivision, or instrumentality of the state is exempt from the provisions of this section.
- (4) A hospital system may meet the professional liability coverage requirement with an escrow account, insurance, or selfinsurance policies if the \$10,000 per claim and \$2.5 million annual aggregate are met for each hospital in the hospital system.

Section 12. Section 414.40, Florida Statutes, is amended to read:

- 414.40 Stop Inmate Fraud Program established; quidelines.-
- (1) There is created within the Department of Economic Opportunity Financial Services a Stop Inmate Fraud Program.
- (2) The Department of Economic Opportunity Financial Services is directed to implement the Stop Inmate Fraud Program in accordance with the following guidelines:
- (a) The program shall establish procedures for sharing public records not exempt from the public records law among social services agencies regarding the identities of persons incarcerated in state correctional institutions, as defined in s. 944.02, and or in county, municipal, or regional jails or other detention facilities of local governments under chapter 950 and or chapter 951 who are wrongfully receiving public assistance benefits or entitlement benefits.

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- (b) Pursuant to these procedures, the program shall have access to records containing correctional information not exempt from the public records law on incarcerated persons which have been generated as criminal justice information. As used in this paragraph, the terms "record" and "criminal justice information" have the same meanings as provided in s. 943.045.
- (c) Database searches shall be conducted of the inmate population at each correctional institution or other detention facility. A correctional institution or a detention facility shall provide the Stop Inmate Fraud Program with the information necessary to identify persons wrongfully receiving benefits in the medium requested by the Stop Inmate Fraud Program if the correctional institution or detention facility maintains the information in that medium.
- (d) Data obtained from correctional institutions or other detention facilities shall be compared with the client files of the Department of Children and Families, the Department of Economic Opportunity, and other state or local agencies as needed to identify persons wrongfully obtaining benefits. Data comparisons shall be accomplished during periods of low information demand by agency personnel to minimize inconvenience to the agency.
- (e) Results of data comparisons shall be furnished to the appropriate office for use in the county in which the data originated. The program may provide reports of the data it obtains to appropriate state, federal, and local government agencies or governmental entities, including, but not limited
  - 1. The Child Support Enforcement Program of the Department

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of Revenue, so that the data may be used as locator information on persons being sought for purposes of child support.

- 2. The Social Security Administration, so that the data may be used to reduce federal entitlement fraud within the state.
- 3. The Division of Public Assistance Fraud of the Department of Financial Services, so that an investigation of the fraudulent receipt of public assistance may be facilitated.
- (f) Reports by the program to another agency or entity shall be generated bimonthly, or as otherwise directed, and shall be designed to accommodate that agency's or entity's particular needs for data.
- (g) Only those persons with active cases, or with cases that were active during the incarceration period, shall be reported, in order that the funding agency or entity, upon verification of the data, may take whatever action is deemed appropriate.
- (h) For purposes of program review and analysis, each agency or entity receiving data from the program shall submit reports to the program which indicate the results of how the data was used.

Section 13. Paragraph (a) of subsection (16) of section 440.02, Florida Statutes, is amended to read:

- 440.02 Definitions.-When used in this chapter, unless the context clearly requires otherwise, the following terms shall have the following meanings:
- (16) (a) "Employer" means the state and all political subdivisions thereof, all public and quasi-public corporations therein, every person carrying on any employment, and the legal representative of a deceased person or the receiver or trustees

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of any person. The term "Employer" also includes employment agencies and, employee leasing companies that, and similar agents who provide employees to other business entities or persons. If the employer is a corporation, parties in actual control of the corporation, including, but not limited to, the president, officers who exercise broad corporate powers, directors, and all shareholders who directly or indirectly own a controlling interest in the corporation, are considered the employer for the purposes of ss. 440.105, 440.106, and 440.107.

Section 14. Effective January 1, 2023, subsections (3), (4), (10), and (12) of section 440.05, Florida Statutes, are amended to read:

440.05 Election of exemption; revocation of election; notice; certification.-

(3) The notice of election to be exempt must be electronically submitted to the department by the officer of a corporation who is allowed to claim an exemption as provided by this chapter and must list the name, date of birth, valid driver license number or Florida identification card number, and all certified or registered licenses issued pursuant to chapter 489 held by the person seeking the exemption, the registration number of the corporation filed with the Division of Corporations of the Department of State, and the percentage of ownership evidencing the required ownership under this chapter. The notice of election to be exempt must identify each corporation that employs the person electing the exemption and must list the social security number or federal tax identification number of each such employer and the additional documentation required by this section. In addition, the notice

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of election to be exempt must provide that the officer electing an exemption is not entitled to benefits under this chapter, must provide that the election does not exceed exemption limits for officers provided in s. 440.02, and must certify that any employees of the corporation whose officer elects an exemption are covered by workers' compensation insurance, and must certify that the officer electing an exemption has completed an online workers' compensation coverage and compliance tutorial developed by the department. Upon receipt of the notice of the election to be exempt, receipt of all application fees, and a determination by the department that the notice meets the requirements of this subsection, the department shall issue a certification of the election to the officer, unless the department determines that the information contained in the notice is invalid. The department shall revoke a certificate of election to be exempt from coverage upon a determination by the department that the person does not meet the requirements for exemption or that the information contained in the notice of election to be exempt is invalid. The certificate of election must list the name of the corporation listed in the request for exemption. A new certificate of election must be obtained each time the person is employed by a new or different corporation that is not listed on the certificate of election. Upon written request from a workers' compensation carrier, the department shall send thereafter an electronic notification to the carrier identifying each of its policyholders for which a notice of election to be exempt has been issued or for which a notice of revocation to be exempt has been received A notice of the certificate of election must be sent to each workers' compensation carrier identified in

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the request for exemption. Upon filing a notice of revocation of election, an officer who is a subcontractor or an officer of a corporate subcontractor must notify her or his contractor. Upon revocation of a certificate of election of exemption by the department, the department shall notify the workers' compensation carriers identified in the request for exemption.

- (4) The notice of election to be exempt from the provisions of this chapter must contain a notice that clearly states in substance the following: "Any person who, knowingly and with intent to injure, defraud, or deceive the department or any employer or employee, insurance company, or any other person, files a notice of election to be exempt containing any false or misleading information is quilty of a felony of the third degree." Each person filing a notice of election to be exempt shall personally sign the notice and attest that he or she has reviewed, understands, and acknowledges the foregoing notice. The certificate of election to be exempt must contain the following notice: "This certificate of election to be exempt is NOT a license issued by the Department of Business and Professional Regulation (DBPR). To determine if the certificateholder is required to have a license to perform work or to verify the license of the certificateholder, go to (insert DBPR's website address for where to find this information)."
- (10) Each officer of a corporation who is actively engaged in the construction industry and who elects an exemption from this chapter shall maintain business records as specified by the department by rule.
- (11) (12) Certificates of election to be exempt issued under subsection (3) shall apply only to the corporate officer named

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on the notice of election to be exempt and apply only within the scope of the business or trade listed on the notice of election to be exempt.

Section 15. Effective January 1, 2023, paragraphs (a) and (d) of subsection (7) of section 440.107, Florida Statutes, are amended to read:

440.107 Department powers to enforce employer compliance with coverage requirements.-

(7)(a) Whenever the department determines that an employer who is required to secure the payment to his or her employees of the compensation provided for by this chapter has failed to secure the payment of workers' compensation required by this chapter or to produce the required business records under subsection (5) within 21 <del>10 business</del> days after receipt of the written request of the department, such failure shall be deemed an immediate serious danger to public health, safety, or welfare sufficient to justify service by the department of a stop-work order on the employer, requiring the cessation of all business operations. If the department makes such a determination, the department shall issue a stop-work order within 72 hours. The order shall take effect when served upon the employer or, for a particular employer worksite, when served at that worksite. In addition to serving a stop-work order at a particular worksite which shall be effective immediately, the department shall immediately proceed with service upon the employer which shall be effective upon all employer worksites in the state for which the employer is not in compliance. A stop-work order may be served with regard to an employer's worksite by posting a copy of the stop-work order in a conspicuous location at the

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worksite. Information related to an employer's stop-work order shall be made available on the division's website, be updated daily, and remain on the website for at least 5 years. The order shall remain in effect until the department issues an order releasing the stop-work order upon a finding that the employer has come into compliance with the coverage requirements of this chapter and has paid any penalty assessed under this section. The department may issue an order of conditional release from a stop-work order to an employer upon a finding that the employer has complied with the coverage requirements of this chapter, paid a penalty of \$1,000 as a down payment, and agreed to remit periodic payments of the remaining penalty amount pursuant to a payment agreement schedule with the department or pay the remaining penalty amount in full. An employer may not enter into a payment agreement schedule unless the employer has fully paid any previous penalty assessed under this section. If an order of conditional release is issued, failure by the employer to pay the penalty in full or enter into a payment agreement with the department within 21 28 days after service of the first penalty assessment calculation stop-work order upon the employer, or to meet any term or condition of such penalty payment agreement, shall result in the immediate reinstatement of the stop-work order and the entire unpaid balance of the penalty shall become immediately due.

(d)1. In addition to any penalty, stop-work order, or injunction, the department shall assess against an any employer who has failed to secure the payment of compensation as required by this chapter a penalty equal to 2 times the amount the employer would have paid in premium when applying approved

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manual rates to the employer's payroll during periods for which it failed to secure the payment of workers' compensation required by this chapter within the preceding 12-month 2-year period or \$1,000, whichever is greater. However, for an employer who is issued a stop-work order for materially understating or concealing payroll or has been previously issued a stop-work order or an order of penalty assessment, the preceding 24-month period shall be used to calculate the penalty as specified in this subparagraph.

a. For an employer employers who has have not been previously issued a stop-work order or order of penalty assessment, the department must allow the employer to receive a credit for the initial payment of the estimated annual workers' compensation policy premium, as determined by the carrier, to be applied to the penalty. Before applying the credit to the penalty, the employer must provide the department with documentation reflecting that the employer has secured the payment of compensation pursuant to s. 440.38 and proof of payment to the carrier. In order for the department to apply a credit for an employer that has secured workers' compensation for leased employees by entering into an employee leasing contract with a licensed employee leasing company, the employer must provide the department with a written confirmation, by a representative from the employee leasing company, of the dollar or percentage amount attributable to the initial estimated workers' compensation expense for leased employees, and proof of payment to the employee leasing company. The credit may not be applied unless the employer provides the documentation and proof of payment to the department within 21 28 days after the

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employer's receipt of the written request to produce business records for calculating the penalty under this subparagraph service of the stop-work order or first order of penalty assessment upon the employer.

- b. For an employer employers who has have not been previously issued a stop-work order or order of penalty assessment, the department must reduce the final assessed penalty by 25 percent if the employer has complied with administrative rules adopted pursuant to subsection (5) and has provided such business records to the department within 21 10 business days after the employer's receipt of the written request to produce business records for calculating the penalty under this subparagraph.
- c. For an employer who has not been previously issued a stop-work order or an order of penalty assessment, the department must reduce the final assessed penalty by 15 percent if the employer correctly answers at least 80 percent of the questions from an online workers' compensation coverage and compliance tutorial, developed by the department, within 21 days after the employer's receipt of the written request to produce business records for calculating the penalty under this subparagraph. The online tutorial must be taken in a department office location identified by rule.

731 The \$1,000 penalty shall be assessed against the employer even 732 if the calculated penalty after the credit provided in sub-733 subparagraph a., the and 25 percent reduction provided in sub-734 subparagraph b., and the 15 percent reduction provided in sub-

735 subparagraph c., as applicable, have been applied is less than



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2. Any subsequent violation within 5 years after the most recent violation shall, in addition to the penalties set forth in this subsection, be deemed a knowing act within the meaning of s. 440.105.

Section 16. Subsection (12) of section 440.13, Florida Statutes, is amended to read:

- 440.13 Medical services and supplies; penalty for violations; limitations.-
- (12) CREATION OF THREE-MEMBER PANEL; GUIDES OF MAXIMUM REIMBURSEMENT ALLOWANCES.-
- (a) A three-member panel is created, consisting of the Chief Financial Officer, or the Chief Financial Officer's designee, and two members to be appointed by the Governor, subject to confirmation by the Senate, one member who, on account of present or previous vocation, employment, or affiliation, shall be classified as a representative of employers, the other member who, on account of previous vocation, employment, or affiliation, shall be classified as a representative of employees. The panel shall determine statewide schedules of maximum reimbursement allowances for medically necessary treatment, care, and attendance provided by physicians, hospitals, ambulatory surgical centers, workhardening programs, pain programs, and durable medical equipment. The maximum reimbursement allowances for inpatient hospital care shall be based on a schedule of per diem rates, to be approved by the three-member panel no later than March 1, 1994, to be used in conjunction with a precertification manual as determined by the department, including maximum hours in

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which an outpatient may remain in observation status, which shall not exceed 23 hours. All compensable charges for hospital outpatient care shall be reimbursed at 75 percent of usual and customary charges, except as otherwise provided by this subsection. Annually, the three-member panel shall adopt schedules of maximum reimbursement allowances for physicians, hospital inpatient care, hospital outpatient care, ambulatory surgical centers, work-hardening programs, and pain programs. An individual physician, hospital, ambulatory surgical center, pain program, or work-hardening program shall be reimbursed:

- 1. either The agreed-upon contract price; or
- 2. If there is no agreed-upon contract price, the lesser of the provider's billed charge or the maximum reimbursement allowance in the appropriate schedule.
- (b) It is the intent of the Legislature to increase the schedule of maximum reimbursement allowances for selected physicians effective January 1, 2004, and to pay for the increases through reductions in payments to hospitals. Revisions developed pursuant to this subsection are limited to the following:
- 1. Payments for outpatient physical, occupational, and speech therapy provided by hospitals shall be reduced to the schedule of maximum reimbursement allowances for these services which applies to nonhospital providers.
- 2. Payments for scheduled outpatient nonemergency radiological and clinical laboratory services that are not provided in conjunction with a surgical procedure shall be reduced to the schedule of maximum reimbursement allowances for these services which applies to nonhospital providers.

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- 3. Outpatient reimbursement for scheduled surgeries shall be reduced from 75 percent of charges to 60 percent of charges.
- 4. Maximum reimbursement for a physician licensed under chapter 458 or chapter 459 shall be increased to 110 percent of the reimbursement allowed by Medicare, using appropriate codes and modifiers or the medical reimbursement level adopted by the three-member panel as of January 1, 2003, whichever is greater.
- 5. Maximum reimbursement for surgical procedures shall be increased to 140 percent of the reimbursement allowed by Medicare or the medical reimbursement level adopted by the three-member panel as of January 1, 2003, whichever is greater.
- (c) As to reimbursement for a prescription medication, the reimbursement amount for a prescription shall be the average wholesale price plus \$4.18 for the dispensing fee. For repackaged or relabeled prescription medications dispensed by a dispensing practitioner as provided in s. 465.0276, the fee schedule for reimbursement shall be 112.5 percent of the average wholesale price, plus \$8.00 for the dispensing fee. For purposes of this subsection, the average wholesale price shall be calculated by multiplying the number of units dispensed times the per-unit average wholesale price set by the original manufacturer of the underlying drug dispensed by the practitioner, based upon the published manufacturer's average wholesale price published in the Medi-Span Master Drug Database as of the date of dispensing. All pharmaceutical claims submitted for repackaged or relabeled prescription medications must include the National Drug Code of the original manufacturer. Fees for pharmaceuticals and pharmaceutical services shall be reimbursable at the applicable fee schedule

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amount except where the employer or carrier, or a service company, third party administrator, or any entity acting on behalf of the employer or carrier directly contracts with the provider seeking reimbursement for a lower amount.

- (d) Reimbursement for all fees and other charges for such treatment, care, and attendance, including treatment, care, and attendance provided by any hospital or other health care provider, ambulatory surgical center, work-hardening program, or pain program, must not exceed the amounts provided by the uniform schedule of maximum reimbursement allowances as determined by the panel or as otherwise provided in this section. This subsection also applies to independent medical examinations performed by health care providers under this chapter. In determining the uniform schedule, the panel shall first approve the data which it finds representative of prevailing charges in the state for similar treatment, care, and attendance of injured persons. Each health care provider, health care facility, ambulatory surgical center, work-hardening program, or pain program receiving workers' compensation payments shall maintain records verifying their usual charges. In establishing the uniform schedule of maximum reimbursement allowances, the panel must consider:
- 1. The levels of reimbursement for similar treatment, care, and attendance made by other health care programs or third-party providers;
- 2. The impact upon cost to employers for providing a level of reimbursement for treatment, care, and attendance which will ensure the availability of treatment, care, and attendance required by injured workers;

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- 3. The financial impact of the reimbursement allowances upon health care providers and health care facilities, including trauma centers as defined in s. 395.4001, and its effect upon their ability to make available to injured workers such medically necessary remedial treatment, care, and attendance. The uniform schedule of maximum reimbursement allowances must be reasonable, must promote health care cost containment and efficiency with respect to the workers' compensation health care delivery system, and must be sufficient to ensure availability of such medically necessary remedial treatment, care, and attendance to injured workers; and
- 4. The most recent average maximum allowable rate of increase for hospitals determined by the Health Care Board under chapter 408.
- (e) In addition to establishing the uniform schedule of maximum reimbursement allowances, the panel shall:
- 1. Take testimony, receive records, and collect data to evaluate the adequacy of the workers' compensation fee schedule, nationally recognized fee schedules and alternative methods of reimbursement to health care providers and health care facilities for inpatient and outpatient treatment and care.
- 2. Survey health care providers and health care facilities to determine the availability and accessibility of workers' compensation health care delivery systems for injured workers.
- 3. Survey carriers to determine the estimated impact on carrier costs and workers' compensation premium rates by implementing changes to the carrier reimbursement schedule or implementing alternative reimbursement methods.
  - 4. Submit recommendations on or before January 15, 2017,



and biennially thereafter, to the President of the Senate and the Speaker of the House of Representatives on methods to improve the workers' compensation health care delivery system.

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The department, as requested, shall provide data to the panel, including, but not limited to, utilization trends in the workers' compensation health care delivery system. The department shall provide the panel with an annual report regarding the resolution of medical reimbursement disputes and any actions pursuant to subsection (8). The department shall provide administrative support and service to the panel to the extent requested by the panel and may adopt rules necessary to administer this subsection. For prescription medication purchased under the requirements of this subsection, a dispensing practitioner shall not possess such medication unless payment has been made by the practitioner, the practitioner's professional practice, or the practitioner's practice management company or employer to the supplying manufacturer, wholesaler, distributor, or drug repackager within 60 days of the dispensing practitioner taking possession of that medication.

Section 17. Subsection (3) of section 440.185, Florida Statutes, is amended to read:

440.185 Notice of injury or death; reports; penalties for violations.-

(3) Within 3 business days after the employer or the employee informs the carrier of an injury, the carrier shall send by regular mail or e-mail to the injured worker an informational brochure approved by the department which sets forth in clear and understandable language an explanation of the

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rights, benefits, procedures for obtaining benefits and assistance, criminal penalties, and obligations of injured workers and their employers under the Florida Workers' Compensation Law. Annually, the carrier or its third-party administrator shall send by regular mail or e-mail to the employer an informational brochure approved by the department which sets forth in clear and understandable language an explanation of the rights, benefits, procedures for obtaining benefits and assistance, criminal penalties, and obligations of injured workers and their employers under the Florida Workers' Compensation Law. All such informational brochures shall contain a notice that clearly states in substance the following: "Any person who, knowingly and with intent to injure, defraud, or deceive any employer or employee, insurance company, or selfinsured program, files a statement of claim containing any false or misleading information commits a felony of the third degree."

Section 18. Subsection (3) of section 440.381, Florida Statutes, is amended to read:

440.381 Application for coverage; reporting payroll; payroll audit procedures; penalties.-

(3) The Financial Services Commission, in consultation with the department, shall establish by rule minimum requirements for audits of payroll and classifications in order to ensure that the appropriate premium is charged for workers' compensation coverage. The rules must shall ensure that audits performed by both carriers and employers are adequate to provide that all sources of payments to employees, subcontractors, and independent contractors are have been reviewed and that the accuracy of classification of employees is has been verified.

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The rules must require shall provide that employers in all classes other than the construction class be audited at least not less frequently than biennially and may provide for more frequent audits of employers in specified classifications based on factors such as amount of premium, type of business, loss ratios, or other relevant factors. In no event shall Employers in the construction  $class_{\tau}$  generating more than the amount of premium required to be experience rated must, be audited at least <del>less than</del> annually. The annual audits required for construction classes must shall consist of physical onsite audits for policies only if the estimated annual premium is \$10,000 or more. Payroll verification audit rules must include, but need not be limited to, the use of state and federal reports of employee income, payroll and other accounting records, certificates of insurance maintained by subcontractors, and duties of employees. At the completion of an audit, the employer or officer of the corporation and the auditor must print and sign their names on the audit document and attach proof of identification to the audit document.

Section 19. Subsection (2) of section 497.277, Florida Statutes, is amended to read:

497.277 Other charges.—Other than the fees for the sale of burial rights, burial merchandise, and burial services, no other fee may be directly or indirectly charged, contracted for, or received by a cemetery company as a condition for a customer to use any burial right, burial merchandise, or burial service, except for:

(2) Charges paid for transferring burial rights from one purchaser to another; however, no such fee may exceed \$50.

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Section 20. Paragraph (b) of subsection (1) of section 497.369, Florida Statutes, is amended to read:

497.369 Embalmers; licensure as an embalmer by endorsement; licensure of a temporary embalmer.-

- (1) The licensing authority shall issue a license by endorsement to practice embalming to an applicant who has remitted an examination fee set by rule of the licensing authority not to exceed \$200 and who the licensing authority certifies:
- (b) 1. Holds a valid license in good standing to practice embalming in another state of the United States and has engaged in the full-time, licensed practice of embalming in that state for at least 5 years, provided that, when the applicant secured her or his original license, the requirements for licensure were substantially equivalent to or more stringent than those existing in this state; or
- 2. Meets the qualifications for licensure in s. 497.368, except that the internship requirement shall be deemed to have been satisfied by 1 year's practice as a licensed embalmer in another state, and has, within 10 years before prior to the date of application, successfully completed a state, regional, or national examination in mortuary science, which, as determined by rule of the licensing authority, is substantially equivalent to or more stringent than the examination given by the licensing authority.

Section 21. Paragraphs (b) and (f) of subsection (1) of section 497.372, Florida Statutes, are amended to read:

497.372 Funeral directing; conduct constituting practice of funeral directing.-

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- (1) The practice of funeral directing shall be construed to consist of the following functions, which may be performed only by a licensed funeral director:
- (b) Planning or arranging, on an at-need basis, the details of funeral services, embalming, cremation, or other services relating to the final disposition of human remains, and including the removal of such remains from the state; setting the time of the services; establishing the type of services to be rendered; acquiring the services of the clergy; and obtaining vital information for the filing of death certificates and obtaining of burial transit permits.
- (f) Directing, being in charge or apparent charge of, or supervising, directly or indirectly, any memorial service held prior to or within 72 hours of the burial or cremation, if such memorial service is sold or arranged by a licensee.
- Section 22. Paragraph (b) of subsection (1) of section 497.374, Florida Statutes, is amended to read:
- 497.374 Funeral directing; licensure as a funeral director by endorsement; licensure of a temporary funeral director.-
- (1) The licensing authority shall issue a license by endorsement to practice funeral directing to an applicant who has remitted a fee set by rule of the licensing authority not to exceed \$200 and who:
- (b) 1. Holds a valid license in good standing to practice funeral directing in another state of the United States and has engaged in the full-time, licensed practice of funeral directing in that state for at least 5 years, provided that, when the applicant secured her or his original license, the requirements for licensure were substantially equivalent to or more stringent

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than those existing in this state; or

2. Meets the qualifications for licensure in s. 497.373, except that the applicant need not hold an associate degree or higher if the applicant holds a diploma or certificate from an accredited program of mortuary science, and has successfully completed a state, regional, or national examination in mortuary science or funeral service arts, which, as determined by rule of the licensing authority, is substantially equivalent to or more stringent than the examination given by the licensing authority.

Section 23. Present subsection (6) of section 554.108, Florida Statutes, is redesignated as subsection (7), a new subsection (6) is added to that section, and subsection (1) of that section is amended, to read:

554.108 Inspection.

- (1) The inspection requirements of this chapter apply only to boilers located in public assembly locations. A potable hot water supply boiler with an a heat input of 200,000 British thermal units (Btu) per hour and above, up to an a heat input not exceeding 400,000 Btu per hour, is exempt from inspection; however, such an exempt boiler, if manufactured after July 1, 2022, but must be stamped with the A.S.M.E. code symbol. Additionally, "HLW" and the boiler's A.S.M.E data report of a boiler with an input of 200,000 to 400,000 Btu per hour must be filed as required under s. 554.103(2).
- (6) Each enclosed space or room containing a boiler regulated under this chapter which is fired by the direct application of energy from the combustion of fuels and which is located in any portion of a public lodging establishment under s. 509.242 shall be equipped with one or more carbon monoxide



detector devices.

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Section 24. Paragraphs (a) and (e) of subsection (1) and paragraph (a) of subsection (2) of section 554.111, Florida Statutes, are amended to read:

554.111 Fees.-

- (1) The department shall charge the following fees:
- (a) For an applicant for a certificate of competency, the initial application fee shall be \$50, and the annual renewal fee shall be \$30. The fee for examination shall be \$50.
- (e) An application for a boiler permit must include the manufacturer's data report applicable certificate inspection fee provided in paragraph (b).
- (2) Not more than an amount equal to one certificate inspection fee may be charged or collected for any and all boiler inspections in any inspection period, except as otherwise provided in this chapter.
- (a) When it is necessary to make a special trip for testing and verification inspections to observe the application of a hydrostatic test, an additional fee equal to the fee for a certificate inspection of the boiler must be charged.

Section 25. Subsection (4) of section 554.114, Florida Statutes, is amended to read:

554.114 Prohibitions; penalties.-

(4) A boiler insurance company, authorized inspection agency, or other person in violation of this section for more than 30 days shall pay a fine of \$10 per day for the subsequent first 10 days of noncompliance, \$50 per day for the subsequent 20 days of noncompliance, and \$100 per day for each subsequent day over 20 days of noncompliance thereafter.

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Section 26. Subsection (9) of section 624.307, Florida Statutes, is amended to read:

624.307 General powers; duties.-

(9) Upon receiving service of legal process issued in any civil action or proceeding in this state against any regulated person or any unauthorized insurer under s. 626.906 or s. 626.937 that which is required to appoint the Chief Financial Officer as its agent attorney to receive service of all legal process, the Chief Financial Officer shall make the process available through a secure online portal, as attorney, may, in lieu of sending the process by registered or certified mail, send the process or make it available by any other verifiable means, including, but not limited to, making the documents available by electronic transmission from a secure website established by the department to the person last designated by the regulated person or the unauthorized insurer to receive the process. When process documents are made available electronically, the Chief Financial Officer shall promptly send a notice of receipt of service of process to the person last designated by the regulated person or unauthorized insurer to receive legal process. The notice must state the date and manner in which the copy of the process was made available to the regulated person or unauthorized insurer being served and contain the uniform resource locator (URL) where for a hyperlink to access files and information on the department's website to obtain a copy of the process may be obtained.

Section 27. Section 624.422, Florida Statutes, is amended to read:

624.422 Service of process; appointment of Chief Financial



Officer as process agent.-

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- (1) Each licensed insurer, whether domestic, foreign, or alien, shall be deemed to have appointed the Chief Financial Officer and her or his successors in office as its agent attorney to receive service of all legal process issued against it in any civil action or proceeding in this state; and process so served shall be valid and binding upon the insurer.
- (2) Before Prior to its authorization to transact insurance in this state, each insurer shall file with the department designation of the name and e-mail address of the person to whom process against it served upon the Chief Financial Officer is to be made available through the department's secure online portal forwarded. Each insurer shall also file with the department designation of the name and e-mail address of the person to whom the department shall forward civil remedy notices filed under s. 624.155. The insurer may change a designation at any time by a new filing.
- (3) Service of process submitted through the department's secure online portal upon the Chief Financial Officer as the insurer's agent attorney pursuant to such an appointment shall be the sole method of service of process upon an authorized domestic, foreign, or alien insurer in this state.

Section 28. Subsection (1) of section 624.423, Florida Statutes, is amended to read:

624.423 Serving process.-

(1) Service of process upon the Chief Financial Officer as process agent of the insurer under s. 624.422 and s. 626.937 shall be made by serving a copy of the process upon the Chief Financial Officer or upon her or his assistant, deputy, or other



person in charge of her or his office. Service may also be made by mail or electronically as provided in s. 48.151(3) s. 48.151. Upon receiving such service, the Chief Financial Officer shall retain a record of the process <del>copy</del> and promptly notify and make forward one copy of the process available through the department's secure online portal by registered or certified mail or by other verifiable means, as provided under s. 624.307(9), to the person last designated by the insurer to receive the same, as provided under s. 624.422(2). For purposes of this section, records shall may be retained electronically as paper or electronic copies.

Section 29. Paragraph (f) of subsection (3) and paragraph (d) of subsection (4) of section 624.610, Florida Statutes, are amended to read:

624.610 Reinsurance.

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- (f) If the assuming insurer is not authorized or accredited to transact insurance or reinsurance in this state pursuant to paragraph (a) or paragraph (b), the credit permitted by paragraph (c) or paragraph (d) must not be allowed unless the assuming insurer agrees in the reinsurance agreements:
- 1.a. That in the event of the failure of the assuming insurer to perform its obligations under the terms of the reinsurance agreement, the assuming insurer, at the request of the ceding insurer, shall submit to the jurisdiction of any court of competent jurisdiction in any state of the United States, will comply with all requirements necessary to give the court jurisdiction, and will abide by the final decision of the court or of any appellate court in the event of an appeal; and

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- b. To designate the Chief Financial Officer, pursuant to s. 48.151(3) s. 48.151, as its true and lawful agent attorney upon whom may be served any lawful process in any action, suit, or proceeding instituted by or on behalf of the ceding company.
- 2. This paragraph is not intended to conflict with or override the obligation of the parties to a reinsurance agreement to arbitrate their disputes, if this obligation is created in the agreement.
- (4) Credit must be allowed when the reinsurance is ceded to an assuming insurer meeting the requirements of this subsection.
- (d) The assuming insurer must, in a form specified by the commission:
- 1. Agree to provide prompt written notice and explanation to the office if the assuming insurer falls below the minimum requirements set forth in paragraph (b) or paragraph (c), or if any regulatory action is taken against it for serious noncompliance with applicable law of any jurisdiction.
- 2. Consent in writing to the jurisdiction of the courts of this state and to the designation of the Chief Financial Officer, pursuant to s. 48.151(3) s. 48.151, as its true and lawful agent attorney upon whom may be served any lawful process in any action, suit, or proceeding instituted by or on behalf of the ceding insurer. This subparagraph does not limit or alter in any way the capacity of parties to a reinsurance agreement to agree to an alternative dispute resolution mechanism, except to the extent that such agreement is unenforceable under applicable insolvency or delinquency laws.
- 3. Consent in writing to pay all final judgments, wherever enforcement is sought, obtained by a ceding insurer or its legal

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successor which have been declared enforceable in the jurisdiction where the judgment was obtained.

- 4. Confirm in writing that it will include in each reinsurance agreement a provision requiring the assuming insurer to provide security in an amount equal to 100 percent of the assuming insurer's liabilities attributable to reinsurance ceded pursuant to that agreement, if the assuming insurer resists enforcement of a final judgment that is enforceable under the law of the jurisdiction in which it was obtained or enforcement of a properly enforceable arbitration award, whether obtained by the ceding insurer or by its legal successor on behalf of its resolution estate.
- 5. Confirm in writing that it is not presently participating in any solvent scheme of arrangement which involves this state's ceding insurers, and agree to notify the ceding insurer and the office and to provide security in an amount equal to 100 percent of the assuming insurer's liabilities to the ceding insurer if the assuming insurer enters into such a solvent scheme of arrangement. Such security must be consistent with subsection (5) or as specified by commission rule.

Section 30. Present subsections (12) through (21) of section 626.015, Florida Statutes, are redesignated as subsections (13) through (22), respectively, a new subsection (12) is added to that section, and present subsection (20) of that section is amended, to read:

626.015 Definitions.—As used in this part:

(12) "Licensing authority" means the respective jurisdiction of the department or the office, as provided by



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(21) (20) "Unaffiliated insurance agent" means a licensed insurance agent, except a limited lines agent, who is selfappointed and who practices as an independent consultant in the business of analyzing or abstracting insurance policies, providing insurance advice or counseling, or making specific recommendations or comparisons of insurance products for a fee established in advance by written contract signed by the parties. An unaffiliated insurance agent may not be affiliated with an insurer, insurer-appointed insurance agent, or insurance agency contracted with or employing insurer-appointed insurance agents. A licensed adjuster who is also an unaffiliated insurance agent may obtain an adjuster appointment in order to adjust claims while holding an unaffiliated appointment on the agent license.

Section 31. Subsection (4) of section 626.171, Florida Statutes, is amended to read:

626.171 Application for license as an agent, customer representative, adjuster, service representative, or reinsurance intermediary.-

(4) An applicant for a license issued by the department under this chapter as an agent, customer representative, adjuster, service representative, or reinsurance intermediary must submit a set of the individual applicant's fingerprints, or, if the applicant is not an individual, a set of the fingerprints of the sole proprietor, majority owner, partners, officers, and directors, to the department and must pay the fingerprint processing fee set forth in s. 624.501. Fingerprints must be processed in accordance with s. 624.34 and used to

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investigate the applicant's qualifications pursuant to s. 626.201. The fingerprints must be taken by a law enforcement agency, designated examination center, or other departmentapproved entity. The department shall require all designated examination centers to have fingerprinting equipment and to take fingerprints from any applicant or prospective applicant who pays the applicable fee. The department may not approve an application for licensure as an agent, customer service representative, adjuster, service representative, or reinsurance intermediary if fingerprints have not been submitted.

Section 32. Paragraph (f) of subsection (2) of section 626.172, Florida Statutes, is amended to read:

- 626.172 Application for insurance agency license. -
- (2) An application for an insurance agency license must be signed by an individual required to be listed in the application under paragraph (a). An insurance agency may permit a third party to complete, submit, and sign an application on the insurance agency's behalf; however, the insurance agency is responsible for ensuring that the information on the application is true and correct and is accountable for any misstatements or misrepresentations. The application for an insurance agency license must include:
- (f) The fingerprints submitted in accordance with s. 626.171(4) of each of the following:
  - 1. A sole proprietor;
- 2. Each individual required to be listed in the application under paragraph (a); and
- 3. Each individual who directs or participates in the management or control of an incorporated agency whose shares are



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Fingerprints must be taken by a law enforcement agency or other 1289 1290 entity approved by the department and must be accompanied by the

1291 fingerprint processing fee specified in s. 624.501. Fingerprints

1292 must be processed in accordance with s. 624.34. However,

1293 Fingerprints need not be filed for an individual who is 1294 currently licensed and appointed under this chapter. This 1295 paragraph does not apply to corporations whose voting shares are

1296 traded on a securities exchange.

> Section 33. Section 626.173, Florida Statutes, is created to read:

626.173 Insurance agency closure; cancellation of licenses.-

- (1) If a licensed insurance agency permanently ceases the transaction of insurance or ceases the transaction of insurance for more than 30 days, the agent in charge, the director of the agency, or other officer listed on the original application for licensure must, within 35 days after the agency first ceases the transaction of insurance, do all of the following:
- (a) Cancel the insurance agency's license by completing and submitting a form prescribed by the department to notify the department of the cancellation of the license.
- (b) Notify all insurers by which the agency or agent in charge is appointed of the agency's cessation of operations, the date on which operations ceased, the identity of any agency or agent to which the agency's current book of business has been transferred, and the method by which agency records may be obtained during the time periods specified in ss. 626.561 and



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- (c) Notify all policyholders currently insured by a policy written, produced, or serviced by the agency of the agency's cessation of operations; the date on which operations ceased; and the identity of the agency or agent to which the agency's current book of business has been transferred or, if no transfer has occurred, a statement directing the policyholder to contact the insurance company for assistance in locating a licensed agent to service the policy.
- (d) Notify all premium finance companies through which active policies are financed of the agency's cessation of operations, the date on which operations ceased, and the identity of the agency or agent to which the agency's current book of business has been transferred.
- (e) Ensure that all funds held in a fiduciary capacity are properly distributed to the rightful owners.
- (2) (a) The department may, in a proceeding initiated pursuant to chapter 120, impose an administrative fine against the agent in charge or director or officer of the agency found in the proceeding to have violated any provision of this section. A proceeding may not be initiated and a fine may not accrue until after the person has been notified in writing of the nature of the violation, has been afforded 10 business days to correct the violation, and has failed to do so.
- (b) A fine imposed under this subsection may not exceed the amounts specified in s. 626.681 per violation.
- (c) The department may, in addition to the imposition of an administrative fine under this subsection, suspend or revoke the license of a licensee fined under this subsection.

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(d) In imposing any administrative penalty or remedy provided under this subsection, the department shall take into account the appropriateness of the penalty with respect to the size of the financial resources and the good faith of the person charged, the gravity of the violation, the history of previous violations, and other matters as justice may require.

Section 34. Subsection (3) of section 626.201, Florida Statutes, is amended, and subsection (4) is added to that section, to read:

626.201 Investigation.-

- (3) An inquiry or investigation of the applicant's qualifications, character, experience, background, and fitness must include submission of the applicant's fingerprints, in accordance with s. 626.171(4), to the Department of Law Enforcement and the Federal Bureau of Investigation and consideration of any state criminal records, federal criminal records, or local criminal records obtained from these agencies or from local law enforcement agencies.
- (4) The expiration, nonrenewal, or surrender of a license under this chapter does not eliminate jurisdiction of the licensing authority to investigate and prosecute for a violation committed by the licensee while licensed under this chapter. The prosecution of any matter may be initiated or continued notwithstanding the withdrawal of a complaint.

Section 35. Section 626.202, Florida Statutes, is amended to read:

626.202 Fingerprinting requirements.-

(1) The requirements for completion and submission of fingerprints under this chapter in accordance with s. 626.171(4)

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are deemed to be met when an individual currently licensed under this chapter seeks additional licensure and has previously submitted fingerprints to the department within the past 48 months. However, the department may require the individual to file fingerprints if it has reason to believe that an applicant or licensee has been found guilty of, or pleaded guilty or nolo contendere to, a felony or a crime related to the business of insurance in this state or any other state or jurisdiction.

(2) If there is a change in ownership or control of any entity licensed under this chapter, or if a new partner, officer, or director is employed or appointed, a set of fingerprints of the new owner, partner, officer, or director must be filed with the department or office within 30 days after the change. The acquisition of 10 percent or more of the voting securities of a licensed entity is considered a change of ownership or control. The fingerprints must be submitted in accordance with s. 626.171(4) taken by a law enforcement agency or other department-approved entity and be accompanied by the fingerprint processing fee in s. 624.501.

Section 36. Paragraph (j) of subsection (2) of section 626.221, Florida Statutes, is amended to read:

626.221 Examination requirement; exemptions.-

- (2) However, an examination is not necessary for any of the following:
- (j) An applicant for license as an all-lines adjuster who has the designation of Accredited Claims Adjuster (ACA) from a regionally accredited postsecondary institution in this state, Certified All Lines Adjuster (CALA) from Kaplan Financial Education, Associate in Claims (AIC) from the Insurance

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Institute of America, Professional Claims Adjuster (PCA) from the Professional Career Institute, Professional Property Insurance Adjuster (PPIA) from the HurriClaim Training Academy, Certified Adjuster (CA) from ALL LINES Training, Certified Claims Adjuster (CCA) from AE21 Incorporated, Claims Adjuster Certified Professional (CACP) from WebCE, Inc., Accredited Insurance Claims Specialist (AICS) from Encore Claim Services, or Universal Claims Certification (UCC) from Claims and Litigation Management Alliance (CLM) whose curriculum has been approved by the department and which includes comprehensive analysis of basic property and casualty lines of insurance and testing at least equal to that of standard department testing for the all-lines adjuster license. The department shall adopt rules establishing standards for the approval of curriculum.

Section 37. Subsection (6) of section 626.311, Florida Statutes, is amended to read:

626.311 Scope of license.-

(6) An agent who appoints his or her license as an unaffiliated insurance agent may not hold an appointment from an insurer for any license he or she holds, with the exception of an adjuster license; transact, solicit, or service an insurance contract on behalf of an insurer; interfere with commissions received or to be received by an insurer-appointed insurance agent or an insurance agency contracted with or employing insurer-appointed insurance agents; or receive compensation or any other thing of value from an insurer, an insurer-appointed insurance agent, or an insurance agency contracted with or employing insurer-appointed insurance agents for any transaction or referral occurring after the date of appointment as an

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unaffiliated insurance agent. An unaffiliated insurance agent may continue to receive commissions on sales that occurred before the date of appointment as an unaffiliated insurance agent if the receipt of such commissions is disclosed when making recommendations or evaluating products for a client that involve products of the entity from which the commissions are received. An adjuster who holds an adjuster license and who is also an unaffiliated insurance agent may obtain an adjuster appointment while maintaining his or her unaffiliated insurance agent appointment and may adjust claims and receive compensation in accordance with the authority granted by the adjuster license and appointment.

Section 38. Paragraph (h) of subsection (1) of section 626.321, Florida Statutes, is amended to read:

626.321 Limited licenses and registration. -

- (1) The department shall issue to a qualified applicant a license as agent authorized to transact a limited class of business in any of the following categories of limited lines insurance:
- (h) Portable electronics insurance.—License for property insurance or inland marine insurance that covers only loss, theft, mechanical failure, malfunction, or damage for portable electronics.
  - 1. The license may be issued only to:
- a. Employees or authorized representatives of a licensed general lines agent; or
- b. The lead business location of a retail vendor that sells portable electronics insurance. The lead business location must have a contractual relationship with a general lines agent.

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- 2. Employees or authorized representatives of a licensee under subparagraph 1. may sell or offer for sale portable electronics coverage without being subject to licensure as an insurance agent if:
- a. Such insurance is sold or offered for sale at a licensed location or at one of the licensee's branch locations if the branch location is appointed by the licensed lead business location or its appointing insurers;
- b. The insurer issuing the insurance directly supervises or appoints a general lines agent to supervise the sale of such insurance, including the development of a training program for the employees and authorized representatives of vendors that are directly engaged in the activity of selling or offering the insurance; and
- c. At each location where the insurance is offered, brochures or other written materials that provide the information required by this subparagraph are made available to all prospective customers. The brochures or written materials may include information regarding portable electronics insurance, service warranty agreements, or other incidental services or benefits offered by a licensee.
- 3. Individuals not licensed to sell portable electronics insurance may not be paid commissions based on the sale of such coverage. However, a licensee who uses a compensation plan for employees and authorized representatives which includes supplemental compensation for the sale of noninsurance products, in addition to a regular salary or hourly wages, may include incidental compensation for the sale of portable electronics insurance as a component of the overall compensation plan.

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- 1490 4. Brochures or other written materials related to portable 1491 electronics insurance must:
  - a. Disclose that such insurance may duplicate coverage already provided by a customer's homeowners insurance policy, renters insurance policy, or other source of coverage;
  - b. State that enrollment in insurance coverage is not required in order to purchase or lease portable electronics or services;
  - c. Summarize the material terms of the insurance coverage, including the identity of the insurer, the identity of the supervising entity, the amount of any applicable deductible and how it is to be paid, the benefits of coverage, and key terms and conditions of coverage, such as whether portable electronics may be repaired or replaced with similar make and model reconditioned or nonoriginal manufacturer parts or equipment;
  - d. Summarize the process for filing a claim, including a description of how to return portable electronics and the maximum fee applicable if the customer fails to comply with equipment return requirements; and
  - e. State that an enrolled customer may cancel coverage at any time and that the person paying the premium will receive a refund of any unearned premium.
  - 5. A licensed and appointed general lines agent is not required to obtain a portable electronics insurance license to offer or sell portable electronics insurance at locations already licensed as an insurance agency, but may apply for a portable electronics insurance license for branch locations not otherwise licensed to sell insurance.
    - 6. A portable electronics license authorizes the sale of

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individual policies or certificates under a group or master insurance policy. The license also authorizes the sale of service warranty agreements covering only portable electronics to the same extent as if licensed under s. 634.419 or s. 634.420.

- 7. A licensee may bill and collect the premium for the purchase of portable electronics insurance provided that:
- a. If the insurance is included with the purchase or lease of portable electronics or related services, the licensee clearly and conspicuously discloses that insurance coverage is included with the purchase. Disclosure of the stand-alone cost of the premium for same or similar insurance must be made on the customer's bill and in any marketing materials made available at the point of sale. If the insurance is not included, the charge to the customer for the insurance must be separately itemized on the customer's bill.
- b. Premiums are incidental to other fees collected, are maintained in a manner that is readily identifiable, and are accounted for and remitted to the insurer or supervising entity within 60 days of receipt. Licensees are not required to maintain such funds in a segregated account.
- c. All funds received by a licensee from an enrolled customer for the sale of the insurance are considered funds held in trust by the licensee in a fiduciary capacity for the benefit of the insurer. Licensees may receive compensation for billing and collection services.
- 8. Notwithstanding any other provision of law, the terms for the termination or modification of coverage under a policy of portable electronics insurance are those set forth in the



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- 9. Notice or correspondence required by the policy, or otherwise required by law, may be provided by electronic means if the insurer or licensee maintains proof that the notice or correspondence was sent. Such notice or correspondence may be sent on behalf of the insurer or licensee by the general lines agent appointed by the insurer to supervise the administration of the program. For purposes of this subparagraph, an enrolled customer's provision of an electronic mail address to the insurer or licensee is deemed to be consent to receive notices and correspondence by electronic means if a conspicuously located disclosure is provided to the customer indicating the same.
- 10. The provisions of this chapter requiring submission of fingerprints requirements in s. 626.171(4) do not apply to licenses issued to qualified entities under this paragraph.
- 11. A branch location that sells portable electronics insurance may, in lieu of obtaining an appointment from an insurer or warranty association, obtain a single appointment from the associated lead business location licensee and pay the prescribed appointment fee under s. 624.501 if the lead business location has a single appointment from each insurer or warranty association represented and such appointment applies to the lead business location and all of its branch locations. Branch location appointments shall be renewed 24 months after the initial appointment date of the lead business location and every 24 months thereafter. Notwithstanding s. 624.501, the renewal fee applicable to such branch location appointments is \$30 per appointment.

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- 1577 12. For purposes of this paragraph:
  - a. "Branch location" means any physical location in this state at which a licensee offers its products or services for sale.
  - b. "Portable electronics" means personal, self-contained, easily carried by an individual, battery-operated electronic communication, viewing, listening, recording, gaming, computing or global positioning devices, including cell or satellite phones, pagers, personal global positioning satellite units, portable computers, portable audio listening, video viewing or recording devices, digital cameras, video camcorders, portable gaming systems, docking stations, automatic answering devices, and other similar devices and their accessories, and service related to the use of such devices.
  - c. "Portable electronics transaction" means the sale or lease of portable electronics or a related service, including portable electronics insurance.

Section 39. Subsection (5) of section 626.601, Florida Statutes, is amended to read:

626.601 Improper conduct; inquiry; fingerprinting.-

(5) If the department or office, after investigation, has reason to believe that an individual may have been found quilty of or pleaded guilty or nolo contendere to a felony or a crime related to the business of insurance in this or any other state or jurisdiction, the department or office may require the individual to file with the department or office a complete set of his or her fingerprints, in accordance with s. 626.171(4), which shall be accompanied by the fingerprint processing fee set forth in s. 624.501. The fingerprints shall be taken by an

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1606 authorized law enforcement agency or other department-approved 1607 entity.

Section 40. Subsection (2) of section 626.7845, Florida Statutes, is amended to read:

626.7845 Prohibition against unlicensed transaction of life insurance.-

- (2) Except as provided in s. 626.112(6), with respect to any line of authority specified in s. 626.015(13) s. 626.015(12), an individual may not, unless licensed as a life agent:
  - (a) Solicit insurance or annuities or procure applications;
- (b) In this state, engage or hold himself or herself out as engaging in the business of analyzing or abstracting insurance policies or of counseling or advising or giving opinions to persons relative to insurance or insurance contracts, unless the individual is:
  - 1. A consulting actuary advising insurers;
- 2. An employee of a labor union, association, employer, or other business entity, or the subsidiaries and affiliates of each, who counsels and advises such entity or entities relative to their interests and those of their members or employees under insurance benefit plans; or
- 3. A trustee advising a settlor, a beneficiary, or a person regarding his or her interests in a trust, relative to insurance benefit plans; or
- (c) In this state, from this state, or with a resident of this state, offer or attempt to negotiate on behalf of another person a viatical settlement contract as defined in s. 626.9911.
  - Section 40. Paragraph (d) of subsection (2) of section

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626.8411, Florida Statutes, is amended, and paragraph (f) is added to subsection (1) of that section, to read:

626.8411 Application of Florida Insurance Code provisions to title insurance agents or agencies.-

- (1) The following provisions applicable to general lines agents or agencies also apply to title insurance agents or agencies:
  - (f) Section 626.172(2)(f), relating to fingerprints.
- (2) The following provisions of part I do not apply to title insurance agents or title insurance agencies:
- (d) Section 626.172, except for paragraph (2)(f) of that section, relating to agent in full-time charge.

Section 41. Paragraph (b) of subsection (1) of section 626.8412, Florida Statutes, is amended to read:

626.8412 License and appointments required.-

- (1) Except as otherwise provided in this part:
- (b) A title insurance agent may not sell a title insurance policy issued by an insurer for which the agent and the agency do does not hold a current appointment.

Section 42. Paragraph (a) of subsection (3) of section 626.8417, Florida Statutes, is amended to read:

- 626.8417 Title insurance agent licensure; exemptions.
- (3) The department may not grant or issue a license as a title insurance agent to an individual who is found by the department to be untrustworthy or incompetent, who does not meet the qualifications for examination specified in s. 626.8414, or who does not meet the following qualifications:
- (a) Within the 4 years immediately preceding the date of the application for license, the applicant must have completed a

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40-hour <del>classroom</del> course in title insurance, 3 hours of which are on the subject matter of ethics, as approved by the department, or must have had at least 12 months of experience in responsible title insurance duties, under the supervision of a licensed title insurance agent, title insurer, or attorney while working in the title insurance business as a substantially fulltime, bona fide employee of a title insurance agency, title insurance agent, title insurer, or attorney who conducts real estate closing transactions and issues title insurance policies but who is exempt from licensure under subsection (4). If an applicant's qualifications are based upon the periods of employment at responsible title insurance duties, the applicant must submit, with the license application, an affidavit of the applicant and of the employer affirming the period of such employment, that the employment was substantially full time, and giving a brief abstract of the nature of the duties performed by the applicant.

Section 43. Section 626.8421, Florida Statutes, is amended to read:

626.8421 Number of appointments permitted or required.-A title agent and a title agency shall be required to have a separate appointment as to each insurer by which they are he or she is appointed as agents agent. As a part of each appointment there shall be a certified statement or affidavit of an appropriate officer or official of the appointing insurer stating that to the best of the insurer's knowledge and belief the applicant, or its principals in the case of a corporation or other legal entity, has met the requirements of s. 626.8417.

Section 44. Subsections (1) and (2) of section 626.843,

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Florida Statutes, are amended to read:

626.843 Renewal, continuation, reinstatement, termination of title insurance agent's and title insurance agency's appointments appointment. -

- (1) Appointments the appointment of a title insurance agent and a title insurance agency shall continue in force until suspended, revoked, or otherwise terminated, but subject to a renewed request filed by the insurer every 24 months after the original issue dates date of the appointments appointment, accompanied by payments payment of the renewal appointment fees fee and taxes as prescribed in s. 624.501.
- (2) Title insurance agent and title insurance agency appointments shall be renewed pursuant to s. 626.381 for insurance representatives in general.

Section 45. Subsection (1) of section 626.8433, Florida Statutes, is amended to read:

626.8433 Filing of reasons for terminating appointment of title insurance agent and title insurance agency; confidential information.-

(1) Any title insurer that is terminating the appointment of a title insurance agent or title insurance agency, whether such termination is by direct action of the appointing title insurer or by failure to renew or continue the appointment as provided, shall file with the department a statement of the reasons, if any, for, and the facts relative to, such termination.

Section 46. Section 626.8447, Florida Statutes, is amended to read:

626.8447 Effect of suspension or revocation upon other

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licensees, appointees.—In case of the suspension or revocation of the license and appointment of any title insurance agent or title insurance agency, the licenses and appointments of all other title insurance agents who knowingly were parties to the act that which formed the ground for such suspension or revocation may likewise be suspended or revoked for the same period as that of the offending title insurance agent or title insurance agency, but such suspension or revocation does shall not prevent any title insurance agent, except the one whose license and appointment was first suspended or revoked, from being issued an appointment for some other title insurer.

Section 47. Present paragraph (d) of subsection (10) of section 626.854, Florida Statutes, is redesignated as paragraph (f), and a new paragraph (d) and paragraph (e) are added to that subsection, to read:

626.854 "Public adjuster" defined; prohibitions.-The Legislature finds that it is necessary for the protection of the public to regulate public insurance adjusters and to prevent the unauthorized practice of law.

(10)

(d) Public adjuster compensation may not be based on amounts attributable to additional living expenses, unless such compensation is affirmatively agreed to in a separate agreement that includes a disclosure in substantially the following form: "I agree to retain and compensate the public adjuster for adjusting my additional living expenses and securing payment from my insurer for amounts attributable to additional living expenses payable under the policy issued on my (home/mobile home/condominium unit)."

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1778 1779 to read:



1751 (e) Public adjuster compensation may not be increased based 1752 on a claim being resolved by litigation. 1753 Section 48. Section 626.8561, Florida Statutes, is amended

626.8561 "Public adjuster apprentice" defined.—The term "public adjuster apprentice" means a person licensed as an alllines adjuster who:

- (1) Is appointed and employed or contracted by a public adjuster or a public adjusting firm;
- (2) Assists the public adjuster or public adjusting firm in ascertaining and determining the amount of any claim, loss, or damage payable under an insurance contract, or who undertakes to effect settlement of such claim, loss, or damage; and
  - (3) Satisfies the requirements of s. 626.8651.

Section 49. Paragraph (e) of subsection (1) and subsection

- (2) of section 626.865, Florida Statutes, are amended to read: 626.865 Public adjuster's qualifications, bond.-
- (1) The department shall issue a license to an applicant for a public adjuster's license upon determining that the applicant has paid the applicable fees specified in s. 624.501 and possesses the following qualifications:
- (e) Has been licensed and appointed in this state as a nonresident public adjuster on a continual basis for the previous 6 months, or has been licensed as an all-lines adjuster, and has been appointed on a continual basis for the previous 6 months as a public adjuster apprentice under s. 626.8561, as an independent adjuster under s. 626.855, or as a company employee adjuster under s. 626.856.
  - (2) At the time of application for license as a public

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adjuster, the applicant shall file with the department a bond executed and issued by a surety insurer authorized to transact such business in this state, in the amount of \$50,000, conditioned for the faithful performance of his or her duties as a public adjuster under the license for which the applicant has applied, and thereafter maintain the bond unimpaired throughout the existence of the license and for at least 1 year after termination of the license.

- (a) The bond must shall be in favor of the department and must shall specifically authorize recovery by the department of the damages sustained in case the licensee is guilty of fraud or unfair practices in connection with his or her business as public adjuster.
- (b) The bond must remain in effect for 1 year after the expiration or termination of the license.
- (c) The aggregate liability of the surety for all such damages may not shall in no event exceed the amount of the bond. The Such bond may shall not be terminated unless at least 30 days' written notice is given to the licensee and filed with the department.
- Section 50. Paragraph (a) of subsection (1) and subsection (3) of section 626.8651, Florida Statutes, are amended to read: 626.8651 Public adjuster apprentice appointment;
- 1803 qualifications.-
  - (1)(a) The department shall issue an appointment as a public adjuster apprentice to a licensee who:
    - 1. Is licensed as an all-lines adjuster under s. 626.866;
  - 2. Has filed with the department a bond executed and issued by a surety insurer that is authorized to transact such business

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in this state in the amount of \$50,000, which is conditioned upon the faithful performance of his or her duties as a public adjuster apprentice; and

- 3. Maintains such bond unimpaired throughout the existence of the appointment. The bond must remain in effect for 1 year after the expiration or termination of the license and for at least 1 year after termination of the appointment.
- (3) A public adjuster apprentice has the same authority as the licensed public adjuster or public adjusting firm that employs the apprentice except that an apprentice may not execute contracts for the services of a public adjuster or public adjusting firm. An individual may not be, act as, or hold himself or herself out to be a public adjuster apprentice unless the individual is licensed as an all-lines adjuster and holds a current appointment by a licensed public all-lines adjuster or a public adjusting firm that has designated with the department a primary employs a licensed public adjuster as required by s. 626.8695.

Section 51. Section 626.8696, Florida Statutes, is amended to read:

626.8696 Application for adjusting firm license.-

- (1) The application for an adjusting firm license must include:
- (a) The name of each majority owner, partner, officer, and director of the adjusting firm.
- (b) The resident address of each person required to be listed in the application under paragraph (a).
- (c) The name of the adjusting firm and its principal business address.

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- 1838 (d) The location of each adjusting firm office and the name 1839 under which each office conducts or will conduct business.
  - (e) The name and license number of the designated primary adjuster for each adjusting firm location as required in s. 626.8695.
  - (f) The fingerprints of each individual required to be listed in the application under paragraph (a), filed in accordance with s. 626.171(4). However, fingerprints need not be filed for an individual who is currently licensed and appointed under this chapter.
  - (g) Any additional information that the department requires.
  - (2) An application for an adjusting firm license must be signed by one of the individuals required to be listed in the application under paragraph (1)(a) each owner of the firm. If the firm is incorporated, the application must be signed by the president and secretary of the corporation.
  - (3) Each application must be accompanied by payment of any applicable fee as prescribed in s. 624.501.
    - (4) License fees are not refundable.
  - (5) An adjusting firm required to be licensed pursuant to s. 626.8695 must remain so licensed for a period of 3 years from the date of licensure, unless the license is suspended or revoked. The department may suspend or revoke the adjusting firm's authority to do business for activities occurring during the time the firm is licensed, regardless of whether the licensing period has terminated.

Section 52. Subsection (3) of section 626.8732, Florida Statutes, is amended to read:

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1867 626.8732 Nonresident public adjuster's qualifications, 1868 bond.-

- (3) At the time of application for license as a nonresident public adjuster, the applicant shall file with the department a bond executed and issued by a surety insurer authorized to transact surety business in this state, in the amount of \$50,000, conditioned for the faithful performance of his or her duties as a nonresident public adjuster under the license applied for. Thereafter, the applicant shall maintain the bond unimpaired throughout the existence of the license and for 1 year after the expiration or termination of the license.
- (a) The bond must be in favor of the department and must specifically authorize recovery by the department of the damages sustained if the licensee commits fraud or unfair practices in connection with his or her business as nonresident public adjuster.
- (b) The aggregate liability of the surety for all the damages may not exceed the amount of the bond. The bond may not be terminated unless at least 30 days' written notice is given to the licensee and filed with the department.

Section 53. Paragraph (a) of subsection (2) of section 626.8734, Florida Statutes, is amended to read:

626.8734 Nonresident all-lines adjuster license qualifications.-

- (2) The applicant must furnish the following with his or her application:
- (a) A complete set of his or her fingerprints in accordance with s. 626.171(4). The applicant's fingerprints must be certified by an authorized law enforcement officer.

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Section 54. Section 626.906, Florida Statutes, is amended to read:

626.906 Acts constituting Chief Financial Officer as process agent.—Any of the following acts in this state, effected by mail or otherwise, by an unauthorized foreign insurer, alien insurer, or person representing or aiding such an insurer is equivalent to and shall constitute an appointment by such insurer or person representing or aiding such insurer of the Chief Financial Officer to be its true and lawful agent attorney, upon whom may be served all lawful process in any action, suit, or proceeding instituted by or on behalf of an insured or beneficiary, arising out of any such contract of insurance; and any such act shall be signification of the insurer's or person's agreement that such service of process is of the same legal force and validity as personal service of process in this state upon such insurer or person representing or aiding such insurer:

- (1) The issuance or delivery of contracts of insurance to residents of this state or to corporations authorized to do business therein:
  - (2) The solicitation of applications for such contracts;
- (3) The collection of premiums, membership fees, assessments, or other considerations for such contracts; or
  - (4) Any other transaction of insurance.

1920 Section 55. Subsection (4) of section 626.912, Florida 1921 Statutes, is amended to read:

626.912 Exemptions from ss. 626.904-626.911.—The provisions of ss. 626.904-626.911 do not apply to any action, suit, or proceeding against any unauthorized foreign insurer, alien

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insurer, or person representing or aiding such an insurer arising out of any contract of insurance:

(4) Issued under and in accordance with the Surplus Lines Law, when such insurer or person representing or aiding such insurer enters a general appearance or when such contract of insurance contains a provision designating the Chief Financial Officer or designating a Florida resident agent to be the true and lawful agent attorney of such unauthorized insurer or person representing or aiding such insurer upon whom may be served all lawful process in any action, suit, or proceeding instituted by or on behalf of an insured or person representing or aiding such insurer or beneficiary arising out of any such contract of insurance; and service of process effected on such Chief Financial Officer or such resident agent shall be deemed to confer complete jurisdiction over such unauthorized insurer or person representing or aiding such insurer in such action.

Section 56. Subsections (3) and (4) of section 626.937, Florida Statutes, are amended to read:

626.937 Actions against insurer; service of process.-

(3) Each unauthorized insurer requesting eligibility pursuant to s. 626.918 shall file with the department its appointment of the Chief Financial Officer, on a form as furnished by the department, as its agent attorney to receive service of all legal process issued against it in any civil action or proceeding in this state, and agreeing that process so served shall be valid and binding upon the insurer. The appointment shall be irrevocable, shall bind the insurer and any successor in interest as to the assets or liabilities of the insurer, and shall remain in effect as long as there is

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outstanding in this state any obligation or liability of the insurer resulting from its insurance transactions therein.

(4) At the time of such appointment of the Chief Financial Officer as its process agent, the insurer shall file with the department designation of the name and e-mail address of the person to whom process against it served upon the Chief Financial Officer is to be made available through the department's secure online portal forwarded. The insurer may change the designation at any time by a new filing.

Section 57. Subsection (5) of section 626.9953, Florida Statutes, is amended to read:

626.9953 Qualifications for registration; application required.-

(5) An applicant must submit a set of his or her fingerprints in accordance with s. 626.171(4) to the department and pay the processing fee established under s. 624.501(23). The department shall submit the applicant's fingerprints to the Department of Law Enforcement for processing state criminal history records checks and local criminal records checks through local law enforcement agencies and for forwarding to the Federal Bureau of Investigation for national criminal history records checks. The fingerprints shall be taken by a law enforcement agency, a designated examination center, or another departmentapproved entity. The department may not approve an application for registration as a navigator if fingerprints have not been submitted.

Section 58. Paragraphs (e) and (f) are added to subsection (4) of section 633.135, Florida Statutes, to read:

633.135 Firefighter Assistance Grant Program.-



1983 (4) Funds shall be used to:

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- (e) Purchase other equipment and tools that improve firesafety and fire rescue capabilities for firefighters.
- (f) Purchase protective clothing and equipment compliant with NFPA 1977, "Standard on Protective Clothing and Equipment for Wildland Fire Fighting and Urban Interface Fire Fighting."

Section 59. Subsections (4) and (5) of section 633.216, Florida Statutes, are amended to read:

633.216 Inspection of buildings and equipment; orders; firesafety inspection training requirements; certification; disciplinary action.-The State Fire Marshal and her or his agents or persons authorized to enforce laws and rules of the State Fire Marshal shall, at any reasonable hour, when the State Fire Marshal has reasonable cause to believe that a violation of this chapter or s. 509.215, or a rule adopted thereunder, or a minimum firesafety code adopted by the State Fire Marshal or a local authority, may exist, inspect any and all buildings and structures which are subject to the requirements of this chapter or s. 509.215 and rules adopted thereunder. The authority to inspect shall extend to all equipment, vehicles, and chemicals which are located on or within the premises of any such building or structure.

(4) Every firesafety inspector certificate is valid for a period of 4 years from the date of issuance. Renewal of certification is subject to the affected person's completing proper application for renewal and meeting all of the requirements for renewal as established under this chapter or by rule adopted under this chapter, which must include completion of at least 54 hours during the preceding 4-year period of

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continuing education as required by the rule of the department or, in lieu thereof, successful passage of an examination as established by the department.

- (5) A previously certified firesafety inspector whose certification has lapsed for 8 years or more must repeat the fire safety inspector training as specified by the division.
- Section 60. Paragraph (b) of subsection (4) and paragraphs (a) and (c) of subsection (6) of section 633.408, Florida Statutes, are amended to read:
- 633.408 Firefighter and volunteer firefighter training and certification.-
- (4) The division shall issue a Firefighter Certificate of Compliance to an individual who does all of the following:
- (b) Passes the Minimum Standards Course certification examination within 12 months after completing the required courses.
- (6)(a) The division may issue a Special Certificate of Compliance to an individual who does all of the following:
- 1. Satisfactorily completes the course established by rule by the division and successfully passes any examination corresponding to such course in paragraph (1) (b) to obtain a Special Certificate of Compliance.
- 2. Passes the examination established in paragraph (1) (b) to obtain a Special Certificate of Compliance.
  - 3. Possesses the qualifications in s. 633.412.
- 2037 (c) In order to retain a Special Certificate of Compliance, 2038 every 4 years an individual must:
  - 1. Be active as a firefighter;
  - 2. Maintain a current and valid fire service instructor

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certificate, instruct at least 40 hours during the 4-year period, and provide proof of such instruction to the division, which proof must be registered in an electronic database designated by the division; or

3. Within 6 months before the 4-year period expires, successfully complete a Firefighter Retention Refresher Course consisting of a minimum of 40 hours of training as prescribed by rule.

Section 61. Subsections (1) and (4) of section 633.414, Florida Statutes, are amended to read:

633.414 Retention of firefighter and volunteer firefighter certifications.-

- (1) In order for a firefighter to retain her or his Firefighter Certificate of Compliance or Special Certificate of Compliance, every 4 years he or she must meet the requirements for renewal provided in this chapter and by rule, which must include at least one of the following:
- (a) Be active as a firefighter. As used in this section, the term "active" means being employed as a firefighter or providing service as a volunteer firefighter as evidenced by the individual's name appearing on a fire service provider's employment roster in the Florida State Fire College database or a letter by the fire service provider attesting to dates of employment.
- (b) Maintain a current and valid fire service instructor certificate, instruct at least 40 hours during the 4-year period, and provide proof of such instruction to the division, which proof must be registered in an electronic database designated by the division.

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- (c) Before the expiration of the certificate Within 6 months before the 4-year period expires, successfully complete a Firefighter Retention Refresher Course consisting of a minimum of 40 hours of training to be prescribed by rule.
- (d) Before the expiration of the certificate Within 6 months before the 4-year period expires, successfully retake and pass the Minimum Standards Course examination pursuant to s. 633.408.
- (4) For the purposes of this section, the term "active" means being employed as a firefighter or providing service as a volunteer firefighter for a cumulative period of 6 months within a 4-year period.

The 4-year period may, in the discretion of the department, be extended to 12 months after discharge from military service if the military service does not exceed 3 years, but in no event more than 6 years from the date of issue or renewal, if applicable, for an honorably discharged veteran of the United States Armed Forces or the spouse of such a veteran. A qualified individual must provide a copy of a military identification card, military dependent identification card, military service record, military personnel file, veteran record, discharge paper, or separation document that indicates such member is currently in good standing or such veteran is honorably discharged.

Section 62. Subsection (4) of section 648.34, Florida Statutes, is amended to read:

648.34 Bail bond agents; qualifications.-

(4) The applicant shall furnish, with his or her

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application, a complete set of his or her fingerprints in accordance with s. 626.171(4) and a recent credential-sized, fullface photograph of the applicant. The applicant's fingerprints shall be certified by an authorized law enforcement officer. The department shall not authorize an applicant to take the required examination until the department has received a report from the Department of Law Enforcement and the Federal Bureau of Investigation relative to the existence or nonexistence of a criminal history report based on the applicant's fingerprints.

Section 63. Subsection (4) of section 648.355, Florida Statutes, is amended to read:

648.355 Temporary limited license as limited surety agent or professional bail bond agent; pending examination.-

(4) The applicant shall furnish, with the application for temporary license, a complete set of the applicant's fingerprints in accordance with s. 626.171(4) and a recent credential-sized, fullface photograph of the applicant. The applicant's fingerprints shall be certified by an authorized law enforcement officer. The department shall not issue a temporary license under this section until the department has received a report from the Department of Law Enforcement and the Federal Bureau of Investigation relative to the existence or nonexistence of a criminal history report based on the applicant's fingerprints.

Section 64. Subsection (4) is added to section 648.46, Florida Statutes, to read:

648.46 Procedure for disciplinary action against licensees.-

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(4) The expiration, nonrenewal, or surrender of licensure under this chapter does not eliminate the jurisdiction of the licensing authority to investigate and prosecute for a violation committed by a licensee while licensed under this chapter. The prosecution of any matter may be initiated or continued notwithstanding the withdrawal of a complaint.

Section 65. Paragraph (d) of subsection (2) and paragraphs (b), (c), and (e) of subsection (3) of section 766.105, Florida Statutes, are amended, and paragraph (i) is added to subsection (3) and subsection (4) is added to that section, to read:

766.105 Florida Patient's Compensation Fund.-

- (2) COVERAGE.-
- (d) 1. Any health care provider who participates in the fund and who does not meet the provisions of paragraph (b) shall not be covered by the fund.
- 2. Annually, the Agency for Health Care Administration shall require documentation by each hospital that such hospital is in compliance, and will remain in compliance, with the provisions of this section. The agency shall review the documentation and then deliver the documentation to the board of governors. At least 60 days before the time a license will be issued or renewed, the agency shall request from the board of governors a certification that each hospital is in compliance with the provisions of this section. The board of governors shall not be liable under the law for any erroneous certification. The agency may not issue or renew the license of any hospital which has not been certified by the board of governors. The license of any hospital that fails to remain in compliance or fails to provide such documentation shall be



revoked or suspended by the agency.

(3) THE FUND.—

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(b) Fund administration and operation.-

1. The fund shall operate subject to the supervision and approval of the Chief Financial Officer or his or her designee  $\frac{a}{a}$ board of governors consisting of a representative of the insurance industry appointed by the Chief Financial Officer, an attorney appointed by The Florida Bar, a representative of physicians appointed by the Florida Medical Association, a representative of physicians' insurance appointed by the Chief Financial Officer, a representative of physicians' selfinsurance appointed by the Chief Financial Officer, two representatives of hospitals appointed by the Florida Hospital Association, a representative of hospital insurance appointed by the Chief Financial Officer, a representative of hospital selfinsurance appointed by the Chief Financial Officer, a representative of the osteopathic physicians' or podiatric physicians' insurance or self-insurance appointed by the Chief Financial Officer, and a representative of the general public appointed by the Chief Financial Officer. The board of governors shall, during the first meeting after June 30 of each year, choose one of its members to serve as chair of the board and another member to serve as vice chair of the board. The members of the board shall be appointed to serve terms of 4 years, except that the initial appointments of a representative of the general public by the Chief Financial Officer, an attorney by The Florida Bar, a representative of physicians by the Florida Medical Association, and one of the two representatives of the Florida Hospital Association shall be for terms of 3 years;

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thereafter, such representatives shall be appointed for terms 4 years. Subsequent to initial appointments for 4-year terms, the representative of the osteopathic physicians' or podiatric physicians' insurance or self-insurance appointed by the Chief Financial Officer and the representative of hospital selfinsurance appointed by the Chief Financial Officer shall be appointed for 2-year terms; thereafter, such representatives shall be appointed for terms of 4 years. Each appointed member may designate in writing to the chair an alternate to act in the member's absence or incapacity. A member of the board, or the member's alternate, may be reimbursed from the assets of the fund for expenses incurred by him or her as a member, or alternate member, of the board and for committee work, but he or she may not otherwise be compensated by the fund for his or her service as a board member or alternate.

- 2. There shall be no liability on the part of, and no cause of action of any nature shall arise against, the fund or its agents or employees, professional advisers or consultants, the Chief Financial Officer or his or her designee members of the board of governors or their alternates, or the Department of Financial Services or the Office of Insurance Regulation of the Financial Services Commission or their representatives for any action taken by them in the performance of their powers and duties pursuant to this section.
  - (c) Powers of the fund.—The fund has the power to:
- 1. Sue and be sued, and appear and defend, in all actions and proceedings in its name to the same extent as a natural person.
  - 2. Adopt, change, amend, and repeal a plan of operation,

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not inconsistent with law, for the regulation and administration of the affairs of the fund. The plan and any changes thereto shall be filed with the Office of Insurance Regulation of the Financial Services Commission and are all subject to its approval before implementation by the fund. All fund members, board members, and employees shall comply with the plan of operation.

- 3. Have and exercise all powers necessary or convenient to effect any or all of the purposes for which the fund is created.
- 4. Enter into such contracts as are necessary or proper to carry out the provisions and purposes of this section.
- 5. Employ or retain such persons as are necessary to perform the administrative and financial transactions and responsibilities of the fund and to perform other necessary or proper functions unless prohibited by law.
- 6. Take such legal action as may be necessary to avoid payment of improper claims.
- 7. Indemnify any employee, agent, member of the board of governors or his or her alternate, or person acting on behalf of the fund in an official capacity, for expenses, including attorney's fees, judgments, fines, and amounts paid in settlement actually and reasonably incurred by him or her in connection with any action, suit, or proceeding, including any appeal thereof, arising out of his or her capacity in acting on behalf of the fund, if he or she acted in good faith and in a manner he or she reasonably believed to be in, or not opposed to, the best interests of the fund and, with respect to any criminal action or proceeding, he or she had reasonable cause to believe his or her conduct was lawful.



1. Money shall be withdrawn from the fund only upon a

voucher as authorized by the Chief Financial Officer or his or

for reasonable inspection to the general public, except that a

claim file in possession of the fund, fund members, and their

insurers is confidential and exempt from the provisions of s.

119.07(1) and s. 24(a), Art. I of the State Constitution until

termination of litigation or settlement of the claim, although

medical records and other portions of the claim file may remain

confidential and exempt as otherwise provided by law. Any book,

record, document, audit, or asset acquired by, prepared for, or

3. Persons authorized to receive deposits, issue vouchers,

4. Annually, the fund shall furnish, upon request, audited

paid for by the fund is subject to the authority of the Chief

or withdraw or otherwise disburse any fund moneys shall post a

protect fund assets. The cost of such bond shall be paid from

financial reports to any fund participant and to the Office of

accepted accounting procedures and shall include income and such

other information as may be required by the Office of Insurance

5. Any money held in the fund shall be invested in

Insurance Regulation and the Joint Legislative Auditing

Regulation or the Joint Legislative Auditing Committee.

Committee. The reports shall be prepared in accordance with

blanket fidelity bond in an amount reasonably sufficient to

Financial Officer or his or her designee board of governors,

2. All books, records, and audits of the fund shall be open

(e) Fund accounting and audit.-

her designee board of governors.

which shall be responsible therefor.

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interest-bearing investments by the board of governors of the fund as administrator. However, in no case may any such money be invested in the stock of any insurer participating in the Joint Underwriting Association authorized by s. 627.351(4) or in the parent company of, or company owning a controlling interest in, such insurer. All income derived from such investments shall be credited to the fund.

- 6. Any health care provider participating in the fund may withdraw from such participation only at the end of a fiscal year; however, such health care provider shall remain subject to any assessment or any refund pertaining to any year in which such member participated in the fund.
- (i) Dissolution of the fund.—The fund shall operate subject to the supervision of the Chief Financial Officer or his or her designee, pursuant to the policies and procedures and under the auspices of the Department of Financial Services, Division of Rehabilitation and Liquidation, until the department executes a legal dissolution of the fund on or before December 31, 2023. Before the legal dissolution of the fund, the Department of Financial Services must:
- 1. Obtain all existing records and retain necessary records of the fund pursuant to law.
- 2. Identify all remaining property held by the fund and attempt to return such property to its owners and, for property that cannot be returned to the owner, transfer such property to the Department of Financial Services, Division of Unclaimed Property.
  - 3. Make a final accounting of the finances of the fund.
  - 4. Ensure that the fund has met all its obligations



2302	pursuant to structured settlements, annuities, or other
2303	instruments established to pay covered claims, and, if the fund
2304	has not done so, attempt to meet such obligations before final
2305	and complete dissolution of the fund.
2306	5. Sell or otherwise dispose of all physical assets of the
2307	<u>fund.</u>
2308	6. Execute a legal dissolution of the fund.
2309	7. Transfer any remaining money or assets of the fund to
2310	the Chief Financial Officer for deposit in the General Revenue
2311	Fund.
2312	(4) REPEAL.—This section is repealed January 1, 2024.
2313	Section 66. Paragraph (b) of subsection (1) of section
2314	945.6041, Florida Statutes, is amended to read:
2315	945.6041 Inmate medical services.—
2316	(1) As used in this section, the term:
2317	(b) "Health care provider" means:
2318	1. A hospital licensed under chapter 395.
2319	2. A physician or physician assistant licensed under
2320	chapter 458.
2321	3. An osteopathic physician or physician assistant licensed
2322	under chapter 459.
2323	4. A podiatric physician licensed under chapter 461.
2324	5. A health maintenance organization certificated under
2325	part I of chapter 641.
2326	6. An ambulatory surgical center licensed under chapter
2327	<u>395.</u>
2328	7. A professional association, partnership, corporation,
2329	joint venture, or other association established by the

individuals set forth in subparagraphs 2., 3., and 4. for



2331	professional activity.
2332	8. Other medical facility.
2333	a. As used in this subparagraph, the term "other medical
2334	<pre>facility" means:</pre>
2335	(I) A facility the primary purpose of which is to provide
2336	human medical diagnostic services, or a facility providing
2337	nonsurgical human medical treatment which discharges patients on
2338	the same working day that the patients are admitted; and
2339	(II) A facility that is not part of a hospital.
2340	b. The term does not include a facility existing for the
2341	primary purpose of performing terminations of pregnancy, or an
2342	office maintained by a physician or dentist for the practice of
2343	medicine has the same meaning as provided in s. 766.105.
2344	Section 67. Paragraph (a) of subsection (1) of section
2345	985.6441, Florida Statutes, is amended to read:
2346	985.6441 Health care services.—
2347	(1) As used in this section, the term:
2348	(a) "Health care provider" means:
2349	1. A hospital licensed under chapter 395.
2350	2. A physician or physician assistant licensed under
2351	chapter 458.
2352	3. An osteopathic physician or physician assistant licensed
2353	under chapter 459.
2354	4. A podiatric physician licensed under chapter 461.
2355	5. A health maintenance organization certificated under
2356	part I of chapter 641.
2357	6. An ambulatory surgical center licensed under chapter
2358	<u>395.</u>
2359	7. A professional association, partnership, corporation,



2360 joint venture, or other association established by the 2361 individuals set forth in subparagraphs 2., 3., and 4. for 2362 professional activity. 2363 8. Other medical facility. 2364 a. As used in this subparagraph, the term "other medical 2365 facility" means: 2366 (I) A facility the primary purpose of which is to provide 2367 human medical diagnostic services, or a facility providing 2368 nonsurgical human medical treatment which discharges patients on 2369 the same working day that the patients are admitted; and 2370 (II) A facility that is not part of a hospital. 2371 b. The term does not include a facility existing for the 2372 primary purpose of performing terminations of pregnancy, or an 2373 office maintained by a physician or dentist for the practice of 2374 medicine has the same meaning as provided in s. 766.105. 2375 Section 68. All powers, duties, functions, records, 2376 offices, personnel, associated administrative support positions, 2.377 property, pending issues, existing contracts, administrative 2378 authority, and administrative rules relating to the Stop Inmate 2379 Fraud Program within the Department of Financial Services are 2380 transferred by a type two transfer as defined in s. 20.06(2), 2381 Florida Statutes, to the Department of Economic Opportunity. 2382 Section 69. Except as otherwise expressly provided in this act, this act shall take effect July 1, 2022. 2383 2384 ======= T I T L E A M E N D M E N T ========= 2385 2386 And the title is amended as follows: 2387 Delete everything before the enacting clause

and insert:



A bill to be entitled
An act relating to the Department of Financial
Services; repealing s. 17.0315, F.S., relating to the
financial and cash management system and task force;
amending s. 48.151, F.S.; providing an exception to
service of process on public entities under certain
circumstances; deleting the Chief Financial Officer's
assistant or deputy or another person in charge of the
office as agents for service of process on insurers;
requiring the Department of Financial Services to
create a secure online portal as the sole means to
accept certain service of process; amending s.
110.123, F.S.; revising definitions; authorizing
specified persons relating to the Division of
Rehabilitation and Liquidation to purchase coverage in
a state group health insurance plan at specified
premium costs; providing that the enrollment period
for the state group insurance program begins with a
specified plan year for certain persons relating to
the division; amending s. 110.131, F.S.; conforming a
cross-reference; amending s. 120.541, F.S.; revising
applicability of certain provisions relating to a
specified proposed rule; amending s. 215.34, F.S.;
deleting the requirement for specified entities
receiving certain charged-back items to prepare a
journal transfer; amending s. 215.93, F.S.; renaming a
subsystem of the Florida Financial Management
Information System; amending s. 215.94, F.S.;
conforming a provision to changes made by the act;

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amending s. 216.102, F.S.; making technical changes; amending s. 218.32, F.S.; revising legislative intent; providing functions of the Florida Open Financial Statement System; requiring local governments to use the system to file specified reports; providing requirements for the system; revising the list of entities with which the Chief Financial Officer may consult with regard to the system; authorizing, rather than requiring, certain local governmental financial statements to be filed in a specified format; deleting certain requirements for such statements; providing construction; providing an exception; creating s. 395.1061, F.S.; defining terms; requiring certain hospitals to demonstrate financial responsibility for maintaining professional liability coverage; specifying requirements for such financial responsibility; requiring hospitals to provide evidence of compliance and to remain in compliance; prohibiting the Agency for Health Care Administration from issuing or renewing licenses of hospitals under certain circumstances; providing exemptions from professional liability coverage requirements; authorizing hospital systems to meet such professional liability coverage requirements in a specified manner; amending s. 414.40, F.S.; transferring the Stop Inmate Fraud Program from the Department of Financial Services to the Department of Economic Opportunity; authorizing the program to provide reports of certain data to the Division of Public Assistance Fraud for a

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specified purpose; amending s. 440.02, F.S.; revising the definition of the term "employer"; amending s. 440.05, F.S.; revising information that must be submitted with the notice of election to be exempt from workers' compensation coverage; specifying the circumstances under which the Department of Financial Services is required to send certain notifications to workers' compensation carriers; requiring such notifications to be electronic; requiring certificates of election to be exempt to contain a specified notice; deleting a provision requiring certain corporation officers to maintain business records; revising applicability of certificates of election to be exempt; amending s. 440.107, F.S.; revising the timeframe for certain employers to produce specified records under certain circumstances; prohibiting employers who failed to secure payment of workers' compensation from entering a payment agreement schedule with the department unless a specified condition is met; revising circumstances that result in immediate reinstatement of stop-work orders; revising penalty assessments; amending s. 440.13, F.S.; revising statewide schedules of maximum reimbursement allowances for medically necessary treatment, care, and attendance; authorizing the department to adopt rules; amending s. 440.185, F.S.; revising the timeline and methods for workers' compensation carriers to send a certain informational brochure to injured workers; revising methods by which

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such informational brochure is sent to employers; amending s. 440.381, F.S.; specifying workers' compensation policies that require physical onsite audits for a specified class; amending s. 497.277, F.S.; deleting a cap on transferring burial rights fees; amending s. 497.369, F.S.; revising requirements for licenses by endorsement to practice embalming; amending s. 497.372, F.S.; revising the scope of funeral directing practice; amending s. 497.374, F.S.; revising requirements for licenses by endorsement to practice funeral directing; amending s. 554.108, F.S.; requiring boilers manufactured after a specified date, rather than boilers of certain heat input, to be stamped with a specified code symbol; revising the boilers' information that must be filed; requiring that specified spaces and rooms be equipped with carbon monoxide detector devices; amending s. 554.111, F.S.; deleting a requirement for a specified fee for a certificate of competency; requiring applications for boiler permits to include a specified report; revising the purpose for special trips that the department is required to make for boiler inspections; amending s. 554.114, F.S.; revising the schedules of penalties against boiler insurance companies, inspection agencies, and other persons for specified violations; amending s. 624.307, F.S.; providing that certain regulated persons or unauthorized insurers are required to appoint the Chief Financial Officer as their agents, rather than as their attorneys, to

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receive service of legal process; revising the method by which the Chief Financial Officer makes the process available; requiring the Chief Financial Officer to promptly send notice of receipt of service of process; revising requirements for the contents of such notice; amending s. 624.422, F.S.; requiring insurers to file with the department e-mail addresses, rather than addresses, of specified persons; providing that a specified method by which process is served upon the Chief Financial Officer is the sole method of service; conforming provisions to changes made by the act; amending s. 624.423, F.S.; revising procedures for service of process; requiring the Chief Financial Officer to promptly notify certain persons of the process and to make the process available to such persons through specified means; revising the method by which records are retained; amending s. 624.610, F.S.; conforming provisions to changes made by the act; amending s. 626.015, F.S.; defining the term "licensing authority"; revising the definition of the term "unaffiliated insurance agent"; amending s. 626.171, F.S.; requiring fingerprints for certain licenses to be processed in accordance with specified laws; amending s. 626.172, F.S.; revising the method by which fingerprints for applications for insurance agency licenses are submitted; deleting a fingerprint processing fee; creating s. 626.173, F.S.; providing duties for certain insurance agency persons within a specified timeframe after cessation of insurance

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transactions; authorizing the department to impose administrative fines against such persons for specified violations; prohibiting the initiation of certain proceedings and imposition of fines until specified prerequisites are completed; providing a cap on such fines; authorizing the department to suspend or revoke licenses under certain circumstances; providing requirements for determining penalties and remedies; amending s. 626.201, F.S.; conforming a provision to changes made by the act; providing continuation of jurisdiction of the licensing authority to investigate and prosecute specified violations under certain circumstances; amending s. 626.202, F.S.; conforming provisions to changes made by the act; amending s. 626.221, F.S.; adding a designation to the list of designations that allow applicants for an all-lines adjuster license to be exempt from an examination; amending s. 626.311, F.S.; providing an exception to the prohibition against unaffiliated insurance agents holding appointments from insurers; authorizing certain adjusters to obtain adjuster appointments while maintaining unaffiliated insurance agent appointments and to adjust claims and receive certain compensation; amending ss. 626.321 and 626.601, F.S.; conforming provisions to changes made by the act; amending s. 626.7845, F.S.; conforming a cross-reference; amending ss. 626.8411 and 626.8412, F.S.; conforming provisions to changes made by the act; amending s. 626.8417, F.S.; revising requirements

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to qualify for title insurance agent licenses; amending s. 626.8421, F.S.; requiring title agencies to have separate appointments under certain circumstances; amending s. 626.843, F.S.; providing requirements for appointments of title insurance agencies; amending s. 626.8433, F.S.; requiring title insurers that terminate appointments of title insurance agencies to file certain information with the department; amending s. 626.8447, F.S.; providing effects of suspension or revocation of title insurance agency licenses; amending s. 626.854, F.S.; providing restrictions on public adjuster compensation; providing exceptions to such restrictions; amending s. 626.8561, F.S.; revising the definition of the term "public adjuster apprentice"; amending s. 626.865, F.S.; revising requirements to qualify for public adjuster licenses; requiring that certain bonds remain in effect for a specified period after expiration of the license; amending s. 626.8651, F.S.; requiring that certain bonds remain in effect for a specified period after expiration of a public adjuster apprentice license; revising requirements for public adjuster apprentices to be, act as, or hold themselves out to be public adjuster apprentices; amending s. 626.8696, F.S.; revising requirements for adjusting firm license applications; amending s. 626.8732, F.S.; requiring applicants for nonresident public adjuster licenses to maintain certain bonds after the expiration or termination of licenses; amending ss.

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626.8734, 626.906, 626.912, 626.937, and 626.9953, F.S.; conforming provisions to changes made by the act; amending s. 633.135, F.S.; providing additional uses for firefighter funds; amending s. 633.216, F.S.; revising requirements for renewal of firesafety inspector certificates; amending s. 633.408, F.S.; revising requirements for the issuance of a Firefighter Certificate of Compliance and Special Certificate of Compliance; deleting provisions relating to requirements to retain a Special Certificate of Compliance; amending s. 633.414, F.S.; providing requirements to retain a Special Certificate of Compliance; revising requirements to retain a Firefighter Certificate of Compliance; redefining the term "active"; amending ss. 648.34 and 648.355, F.S.; conforming provisions to changes made by the act; amending s. 648.46, F.S.; providing continuation of jurisdiction of the licensing authority to investigate and prosecute specified violations under certain circumstances; amending s. 766.105, F.S.; deleting requirements and procedures for the certification of hospital compliance with the Florida Patient's Compensation Fund; providing that the fund is subject to the supervision and approval of the Chief Financial Officer or his or her designee, rather than the board of governors; conforming provisions to changes made by the act; providing for supervision of the fund until dissolution; specifying duties of the Department of Financial Services before dissolution of the fund;



providing for future repeal; amending ss. 945.6041 and
985.6441, F.S.; revising the definition of the term
"health care provider"; defining the term "other
medical facility"; transferring the Stop Inmate Fraud
Program within the Department of Financial Services to
the Department of Economic Opportunity by a type two
transfer; providing effective dates.

## LEGISLATIVE ACTION Senate House Comm: RCS 01/27/2022

The Committee on Banking and Insurance (Brandes) recommended the following:

## Senate Amendment to Amendment (334330) (with title amendment)

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Delete lines 1733 - 1752

and insert:

Section 47. Subsection (10) of section 626.854, Florida Statutes, is amended to read:

626.854 "Public adjuster" defined; prohibitions.—The Legislature finds that it is necessary for the protection of the public to regulate public insurance adjusters and to prevent the



unauthorized practice of law.

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(10) (a) If a public adjuster enters into a contract with an insured or claimant to reopen a claim or file a supplemental claim that seeks additional payments for a claim that has been previously paid in part or in full or settled by the insurer, the public adjuster may not charge, agree to, or accept from any source compensation, payment, commission, fee, or any other thing of value based on a previous settlement or previous claim payments by the insurer for the same cause of loss. The charge, compensation, payment, commission, fee, or any other thing of value must be based only on the recovery allocated to the insured for covered damages, exclusive of attorney fees and costs, claim payments or settlement obtained through the work of the public adjuster after entering into the contract with the insured or claimant. Compensation for the reopened or supplemental claim may not exceed 20 percent of the reopened or supplemental claim payment. In no event shall the contracts described in this paragraph exceed the limitations in paragraph (b).

- (b) A public adjuster may not charge, agree to, or accept from any source compensation, payment, commission, fee, or any other thing of value in excess of:
- 1. Ten percent of the amount of insurance recovery allocated to the insured for covered damages, exclusive of attorney fees and costs, claim payments made by the insurer for claims based on events that are the subject of a declaration of a state of emergency by the Governor. This provision applies to claims made during the year after the declaration of emergency. After that year, the limitations in subparagraph 2. apply.

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- 2. Twenty percent of the amount of insurance recovery allocated to the insured for covered damages, exclusive of attorney fees and costs, <del>claim payments made</del> by the insurer for claims that are not based on events that are the subject of a declaration of a state of emergency by the Governor.
- (c) Insurance claim payments made by the insurer do not include policy deductibles, and public adjuster compensation may not be based on the deductible portion of a claim.
- (d) Public adjuster compensation may not be based on amounts attributable to additional living expenses unless such compensation is affirmatively agreed to in a separate agreement that includes a disclosure in substantially the following form: "I agree to retain and compensate the public adjuster for adjusting my additional living expenses and securing payment from my insurer for amounts attributable to additional living expenses payable under the policy issued on my (home/mobile home/condominium unit)."
- (e) Public adjuster compensation may not be increased based on a claim being resolved by litigation.
- (f) Any maneuver, shift, or device through which the limits on compensation set forth in this subsection are exceeded is a violation of this chapter punishable as provided under s. 626.8698.

======== T I T L E A M E N D M E N T ========== And the title is amended as follows:

Delete line 2573

67 and insert:

agency licenses; amending s. 626.854, F.S.; revising

69 and providing

By Senator Boyd

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A bill to be entitled An act relating to the Department of Financial Services; repealing s. 17.0315, F.S., relating to the financial and cash management system and task force; amending s. 110.123, F.S.; revising definitions; authorizing specified persons relating to the Division of Rehabilitation and Liquidation to purchase coverage in a state group health insurance plan at specified premium costs; providing that the enrollment period for the state group insurance program begins with a specified plan year for certain persons relating to the division; amending s. 110.131, F.S.; conforming a cross-reference; amending s. 120.541, F.S.; revising applicability of certain provisions relating to a specified proposed rule; amending s. 215.34, F.S.; deleting the requirement for specified entities receiving certain charged-back items to prepare a journal transfer; amending s. 215.93, F.S.; renaming a subsystem of the Florida Financial Management Information System; amending s. 215.94, F.S.; conforming a provision to changes made by the act; amending s. 216.102, F.S.; making technical changes; amending s. 218.32, F.S.; revising legislative intent; providing functions of the Florida Open Financial Statement System; requiring local governments to use the system to file specified reports; providing requirements for the system; revising the list of entities with which the Chief Financial Officer may consult with regard to the system; authorizing, rather

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30 than requiring, certain local governmental financial 31 statements to be filed in a specified format; deleting 32 certain requirements for such statements; providing 33 construction; providing an exception; amending s. 34 414.40, F.S.; transferring the Stop Inmate Fraud 35 Program from the Department of Financial Services to 36 the Department of Economic Opportunity; authorizing 37 the program to provide reports of certain data to the 38 Division of Public Assistance Fraud for a specified 39 purpose; amending s. 440.02, F.S.; revising the 40 definition of the term "employer"; amending s. 440.05, 41 F.S.; revising information that must be submitted with the notice of election to be exempt from workers' 42 compensation coverage; specifying the circumstances 4.3 under which the Department of Financial Services is 45 required to send certain notifications to workers' 46 compensation carriers; requiring such notifications to 47 be electronic; requiring certificates of election to 48 be exempt to contain a specified notice; deleting a 49 provision requiring certain corporation officers to 50 maintain business records; revising applicability of 51 certificates of election to be exempt; amending s. 52 440.107, F.S.; revising the timeframe for certain 53 employers to produce specified records under certain 54 circumstances; prohibiting employers who failed to 55 secure payment of workers' compensation from entering 56 a payment agreement schedule with the department 57 unless a specified condition is met; revising 58 circumstances that result in immediate reinstatement

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of stop-work orders; revising penalty assessments; amending s. 440.13, F.S.; revising statewide schedules of maximum reimbursement allowances for medically necessary treatment, care, and attendance; authorizing the department to adopt rules; amending s. 440.185, F.S.; revising the timeline and methods for workers' compensation carriers to send a certain informational brochure to injured workers; revising methods by which such informational brochure is sent to employers; amending s. 440.381, F.S.; specifying new and renewal workers' compensation policies that require physical onsite audits for a specified class; amending s. 497.277, F.S.; deleting a cap on transferring burial rights fees; amending s. 497.369, F.S.; revising requirements for licenses by endorsement to practice embalming; amending s. 497.372, F.S.; revising the scope of funeral directing practice; amending s. 497.374, F.S.; revising requirements for licenses by endorsement to practice funeral directing; amending s. 554.108, F.S.; requiring boilers manufactured after a specified date, rather than boilers of certain heat input, to be stamped with a specified code symbol; revising the boilers' information that must be filed; requiring that specified spaces and rooms be equipped with carbon monoxide detector devices; amending s. 554.111, F.S.; deleting a requirement for a specified fee for a certificate of competency; requiring applications for boiler permits to include a specified report; revising the purpose for special trips that

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21-01175A-22 20221874 88 the department is required to make for boiler 89 inspections; amending s. 554.114, F.S.; revising the 90 schedules of penalties against boiler insurance 91 companies, inspection agencies, and other persons for 92 specified violations; amending s. 624.423, F.S.; 93 specifying procedures for service of process upon insurers; amending s. 626.015, F.S.; revising the 95 definition of the term "unaffiliated insurance agent"; 96 amending s. 626.171, F.S.; requiring fingerprints for 97 certain licenses to be processed in accordance with 98 specified laws; amending s. 626.172, F.S.; revising 99 the method by which fingerprints for applications for insurance agency licenses are submitted; deleting a 100 fingerprint processing fee; creating s. 626.173, F.S.; 101 102 requiring insurance agencies' licenses to be 103 immediately canceled under certain circumstances; 104 providing the method by which such cancellations must 105 be made; providing duties for certain insurance agency 106 persons within a specified timeframe after cessation 107 of insurance transactions; authorizing the department 108 and the Office of Insurance Regulation to impose 109 administrative fines against such persons for 110 specified violations; prohibiting the initiation of 111 certain proceedings and imposition of fines until 112 specified prerequisites are completed; providing a cap 113 on such fines; authorizing the department and the 114 office to suspend or revoke licenses under certain 115 circumstances; providing requirements for determining penalties and remedies; amending s. 626.201, F.S.; 116

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117 conforming a provision to changes made by the act; 118 providing continuation of jurisdiction of the 119 licensing authority to investigate and prosecute 120 specified violations under certain circumstances; amending s. 626.202, F.S.; conforming provisions to 121 122 changes made by the act; amending s. 626.221, F.S.; 123 adding a designation to the list of designations that 124 allow applicants for an all-lines adjuster license to 125 be exempt from an examination; amending s. 626.311, 126 F.S.; providing an exception to the prohibition 127 against unaffiliated insurance agents holding 128 appointments from insurers; authorizing certain 129 adjusters to obtain adjuster appointments while 130 maintaining unaffiliated insurance agent appointments 131 and to adjust claims and receive certain compensation; amending ss. 626.321, 626.601, 626.8411, and 626.8412, 132 133 F.S.; conforming provisions to changes made by the 134 act; amending s. 626.8417, F.S.; revising requirements 135 to qualify for title insurance agent licenses; 136 amending s. 626.8421, F.S.; requiring title agencies 137 to have separate appointments under certain 138 circumstances; amending s. 626.843, F.S.; providing 139 requirements for appointments of title insurance 140 agencies; amending s. 626.8433, F.S.; requiring title 141 insurers that terminate appointments of title 142 insurance agencies to file certain information with 143 the department; amending s. 626.8447, F.S.; providing 144 effects of suspension or revocation of title insurance 145 agency licenses; amending s. 626.854, F.S.; providing

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146	restrictions on public adjuster compensation;
147	providing exceptions to such restrictions; amending s.
148	626.8561, F.S.; revising the definition of the term
149	"public adjuster apprentice"; amending s. 626.865,
150	F.S.; revising requirements to qualify for public
151	adjuster licenses; requiring that certain bonds remain
152	in effect for a specified period after expiration of
153	the license; amending s. 626.8651, F.S.; requiring
154	that certain bonds remain in effect for a specified
155	period after expiration of a public adjuster
156	apprentice license; revising requirements for public
157	adjuster apprentices to be, act as, or hold themselves
158	out to be public adjuster apprentices; amending s.
159	626.8696, F.S.; revising requirements for adjusting
160	firm license applications; amending s. 626.8732, F.S.;
161	requiring applicants for nonresident public adjuster
162	licenses to maintain certain bonds after the
163	expiration or termination of licenses; amending ss.
164	626.8734 and 626.9953, F.S.; conforming provisions to
165	changes made by the act; amending s. 633.135, F.S.;
166	providing additional uses for firefighter funds;
167	amending s. 633.216, F.S.; revising requirements for
168	renewal of firesafety inspector certificates; amending
169	s. 633.408, F.S.; revising requirements for the
170	issuance of a Firefighter Certificate of Compliance
171	and Special Certificate of Compliance; deleting
172	provisions relating to requirements to retain a
173	Special Certificate of Compliance; amending s.
174	633.414, F.S.; providing requirements to retain a

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Special Certificate of Compliance; revising requirements to retain a Firefighter Certificate of Compliance; redefining the term "active"; amending ss. 648.34 and 648.355, F.S.; conforming provisions to changes made by the act; amending s. 648.46, F.S.; providing continuation of jurisdiction of the licensing authority to investigate and prosecute specified violations under certain circumstances; amending s. 766.105, F.S.; deleting requirements and procedures for the certification of hospital compliance with the Florida Patient's Compensation Fund; providing that the fund is subject to the supervision and approval of the Chief Financial Officer or his or her designee, rather than the board of governors; conforming provisions to changes made by the act; providing for supervision of the fund until dissolution; specifying duties of the Department of Financial Services before dissolution of the fund; providing for future repeal; amending ss. 945.6041 and 985.6441, F.S.; revising the definition of the term "health care provider"; defining the term "other medical facility"; transferring the Stop Inmate Fraud Program within the Department of Financial Services to the Department of Economic Opportunity by a type two transfer; providing effective dates.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 17.0315, Florida Statutes, is repealed.

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Section 2. Present subsections (9) through (13) of section 110.123, Florida Statutes, are redesignated as subsections (10) through (14), respectively, a new subsection (9) is added to that section, and paragraphs (b), (c), (f), (h), (i), and (o) of subsection (2) and paragraph (i) of subsection (5) are amended, to read:

110.123 State group insurance program.-

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(2) DEFINITIONS.—As used in ss. 110.123-110.1239, the term:

(b) "Enrollee" means all state officers and employees,

- retired state officers and employees, surviving spouses of deceased state officers and employees, and terminated employees or individuals with continuation coverage who are enrolled in an insurance plan offered by the state group insurance program. The term "Enrollee" includes all state university officers and employees, retired state university officers and employees, surviving spouses of deceased state university officers and employees, and terminated state university employees or individuals with continuation coverage who are enrolled in an insurance plan offered by the state group insurance program. As used in this paragraph, state employees and retired state
- (c) "Full-time state employees" means employees of all branches or agencies of state government holding salaried positions who are paid by state warrant or from agency funds and who work or are expected to work an average of at least 30 or more hours per week; employees of the Division of Rehabilitation and Liquidation who work or are expected to work an average of at least 30 hours per week; employees paid from regular salary

employees also include employees and retired employees of the

Division of Rehabilitation and Liquidation.

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appropriations for 8 months' employment, including university personnel on academic contracts; and employees paid from other-personal-services (OPS) funds as described in subparagraphs 1. and 2. The term includes all full-time employees of the state universities. The term does not include seasonal workers who are paid from OPS funds.

1. For persons hired before April 1, 2013, the term includes any person paid from OPS funds who:

- a. Has worked an average of at least 30 hours or more per week during the initial measurement period from April 1, 2013, through September 30, 2013; or
- b. Has worked an average of at least 30 hours or more per week during a subsequent measurement period.
- 2. For persons hired after April 1, 2013, the term includes any person paid from OPS funds who:
- a. Is reasonably expected to work an average of at least 30 hours or more per week; or
- b. Has worked an average of at least 30 hours or more per week during the person's measurement period.
- (f) "Part-time state employee" means an employee of any branch or agency of state government paid by state warrant from salary appropriations or from agency funds, or an employee of the Division of Rehabilitation and Liquidation, and who is employed for less than an average of 30 hours per week or, if on academic contract or seasonal or other type of employment which is less than year-round, is employed for less than 8 months during any 12-month period, but does not include a person paid from other-personal-services (OPS) funds. The term includes all part-time employees of the state universities.

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(h) "Retired state officer or employee" or "retiree" means any state or state university officer or employee, or, beginning with the 2023 plan year, an employee of the Division of Rehabilitation and Liquidation, who retires under a state retirement system or a state optional annuity or retirement program or is placed on disability retirement, and who was 2.68 insured under the state group insurance program or the Division of Rehabilitation and Liquidation's group insurance program at the time of retirement, and who begins receiving retirement benefits immediately after retirement from state or state university office or employment. The term also includes any state officer or state employee who retires under the Florida Retirement System Investment Plan established under part II of chapter 121 if he or she:

1. Meets the age and service requirements to qualify for normal retirement as set forth in s. 121.021(29); or

- 2. Has attained the age specified by s. 72(t)(2)(A)(i) of the Internal Revenue Code and has 6 years of creditable service.
- (i) "State agency" or "agency" means any branch, department, or agency of state government. "State agency" or "agency" includes any state university and the Division of Rehabilitation and Liquidation for purposes of this section only.
- (o) "Surviving spouse" means the widow or widower of a deceased state officer, full-time state employee, part-time state employee, or retiree if such widow or widower was covered as a dependent under the state group health insurance plan, TRICARE supplemental insurance plan, or a health maintenance organization plan established pursuant to this section, or the

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Division of Rehabilitation and Liquidation's group insurance program at the time of the death of the deceased officer, employee, or retiree. "Surviving spouse" also means any widow or widower who is receiving or eligible to receive a monthly state warrant from a state retirement system as the beneficiary of a state officer, full-time state employee, or retiree who died prior to July 1, 1979. For the purposes of this section, any such widow or widower shall cease to be a surviving spouse upon his or her remarriage.

- (5) DEPARTMENT POWERS AND DUTIES.—The department is responsible for the administration of the state group insurance program. The department shall initiate and supervise the program as established by this section and shall adopt such rules as are necessary to perform its responsibilities. To implement this program, the department shall, with prior approval by the Legislature:
- (i) Contract with a single custodian to provide services necessary to implement and administer the health savings accounts authorized in subsection (13) (12).

Final decisions concerning enrollment, the existence of coverage, or covered benefits under the state group insurance program shall not be delegated or deemed to have been delegated by the department.

- (9) COVERAGE AND ENROLLMENT PERIOD FOR EMPLOYEES, RETIREES,

  AND WIDOWS AND WIDOWERS OF EMPLOYEES AND RETIREES OF THE

  DIVISION OF REHABILITATION AND LIQUIDATION.—
  - (a) Beginning with the 2023 plan year:
  - 1. A retired employee insured under the Division of

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320	Rehabilitation and Liquidation's group insurance program, or a
321	widow or widower of an employee or of a retired employee of the
322	Division of Rehabilitation and Liquidation who is covered as a
323	$\underline{\text{dependent under the Division of Rehabilitation and Liquidation's}}$
324	group insurance program, may purchase coverage in a state group
325	health insurance plan at the same premium cost as that for a
326	retiree or a surviving spouse, respectively, enrolled in the
327	state group insurance program.
328	2. A terminated employee of the Division of Rehabilitation
329	and Liquidation or an individual with continuation coverage who
330	is insured under the Division of Rehabilitation and
331	Liquidation's group insurance program may purchase coverage in a
332	state group health insurance plan at the same premium cost as
333	that for a terminated employee or an individual with
334	$\underline{\text{continuation coverage, respectively, enrolled in the state group}}$
335	insurance program.
336	(b) The enrollment period for the state group insurance
337	program begins with the 2023 plan year for:
338	1. Current and retired employees of the Division of
339	Rehabilitation and Liquidation.
340	2. Widows and widowers of employees and of retired
341	employees of the Division of Rehabilitation and Liquidation.
342	3. Terminated employees of the Division of Rehabilitation
343	and Liquidation or individuals with continuation coverage who
344	are insured under the Division of Rehabilitation and
345	Liquidation's group insurance program.
346	Section 3. Subsection (5) of section 110.131, Florida
347	Statutes, is amended to read:
348	110.131 Other-personal-services employment.—

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(5) Beginning January 1, 2014, an other-personal-services (OPS) employee who has worked an average of at least 30 or more hours per week during the measurement period described in s.  $\underline{110.123(14)(c) \text{ or (d)}} \text{ s. } \underline{110.123(13)(e) \text{ or (d)}}, \text{ or who is reasonably expected to work an average of at least 30 or more hours per week following his or her employment, is eligible to participate in the state group insurance program as provided under s. <math>110.123$ .

Section 4. Paragraph (d) is added to subsection (4) of section 120.541, Florida Statutes, and paragraph (a) of subsection (2) and subsection (3) of that section are republished, to read:

120.541 Statement of estimated regulatory costs.-

- (2) A statement of estimated regulatory costs shall include:
- (a) An economic analysis showing whether the rule directly or indirectly:
- 1. Is likely to have an adverse impact on economic growth, private sector job creation or employment, or private sector investment in excess of \$1 million in the aggregate within 5 years after the implementation of the rule;
- 2. Is likely to have an adverse impact on business competitiveness, including the ability of persons doing business in the state to compete with persons doing business in other states or domestic markets, productivity, or innovation in excess of \$1 million in the aggregate within 5 years after the implementation of the rule; or
- 3. Is likely to increase regulatory costs, including any transactional costs, in excess of \$1 million in the aggregate

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within 5 years after the implementation of the rule.

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- (3) If the adverse impact or regulatory costs of the rule exceed any of the criteria established in paragraph (2)(a), the rule shall be submitted to the President of the Senate and Speaker of the House of Representatives no later than 30 days prior to the next regular legislative session, and the rule may not take effect until it is ratified by the Legislature.
  - (4) Subsection (3) does not apply to the adoption of:
- (d) Schedules of maximum reimbursement allowances by the three-member panel which are expressly authorized by s. 440.13.

Section 5. Subsection (1) of section 215.34, Florida Statutes, is amended to read:

215.34 State funds; noncollectible items; procedure.-

(1) Any check, draft, or other order for the payment of money in payment of any licenses, fees, taxes, commissions, or charges of any sort authorized to be made under the laws of the state and deposited in the State Treasury as provided herein, which may be returned for any reason by the bank or other payor upon which same shall have been drawn shall be forthwith returned by the Chief Financial Officer for collection to the state officer, the state agency, or the entity of the judicial branch making the deposit. In such case, the Chief Financial Officer may issue a debit memorandum charging an account of the agency, officer, or entity of the judicial branch which originally received the payment. The original of the debit memorandum shall state the reason for the return of the check, draft, or other order and shall accompany the item being returned to the officer, agency, or entity of the judicial branch being charged. The officer, agency, or entity of the

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judicial branch receiving the charged-back item shall prepare a journal transfer which shall debit the charge against the fund or account to which the same shall have been originally credited. Such procedure for handling noncollectible items shall not be construed as paying funds out of the State Treasury without an appropriation, but shall be considered as an administrative procedure for the efficient handling of state records and accounts.

Section 6. Paragraph (c) of subsection (1) of section 215.93, Florida Statutes, is amended to read:

215.93 Florida Financial Management Information System.-

(1) To provide the information necessary to carry out the intent of the Legislature, there shall be a Florida Financial Management Information System. The Florida Financial Management Information System shall be fully implemented and shall be upgraded as necessary to ensure the efficient operation of an integrated financial management information system and to provide necessary information for the effective operation of state government. Upon the recommendation of the coordinating council and approval of the board, the Florida Financial Management Information System may require data from any state agency information system or information subsystem or may request data from any judicial branch information system or information subsystem that the coordinating council and board have determined to have statewide financial management significance. Each functional owner information subsystem within the Florida Financial Management Information System shall be developed in such a fashion as to allow for timely, positive, preplanned, and prescribed data transfers between the Florida

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436	Financial Management Information System functional owner
437	information subsystems and from other information systems. The
438	principal unit of the system shall be the functional owner
439	information subsystem, and the system shall include, but shall
440	not be limited to, the following:
441	(c) <u>Financial</u> <del>Cash</del> Management Subsystem.
442	Section 7. Subsection (3) of section 215.94, Florida
443	Statutes, is amended to read:
444	215.94 Designation, duties, and responsibilities of
445	functional owners
446	(3) The Chief Financial Officer shall be the functional
447	owner of the ${\color{red} { ext{Financial}}}$ ${\color{red} { ext{Cash}}}$ Management Subsystem. The Chief
448	Financial Officer shall design, implement, and operate the
449	subsystem in accordance with the provisions of ss. 215.90-
450	215.96. The subsystem shall include, but shall not be limited
451	to, functions for:
452	(a) Recording and reconciling credits and debits to
453	treasury fund accounts.
454	(b) Monitoring cash levels and activities in state bank
455	accounts.
456	(c) Monitoring short-term investments of idle cash.
457	(d) Administering the provisions of the Federal Cash
458	Management Improvement Act of 1990.
459	Section 8. Subsection (3) of section 216.102, Florida
460	Statutes, is amended to read:
461	216.102 Filing of financial information; handling by Chief
462	Financial Officer; penalty for noncompliance
463	(3) The Chief Financial Officer shall:
464	(a) Prepare and furnish to the Auditor General annual

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financial statements for the state on or before December 31 of each year, using generally accepted accounting principles.

- (b) Prepare and publish  $\underline{\text{an annual}}$   $\underline{\text{a}}$  comprehensive  $\underline{\text{annual}}$  financial report for the state in accordance with generally accepted accounting principles on or before February 28 of each year.
- (c) Furnish the Governor, the President of the Senate, and the Speaker of the House of Representatives with a copy of the <a href="mailto:annual">annual</a> comprehensive <a href="mailto:annual">annual</a> financial report prepared pursuant to paragraph (b).
- (d) Notify each agency and the judicial branch of the data that is required to be recorded to enhance accountability for tracking federal financial assistance.
- (e) Provide reports, as requested, to executive or judicial branch entities, the President of the Senate, the Speaker of the House of Representatives, and the members of the Florida Congressional Delegation, detailing the federal financial assistance received and disbursed by state agencies and the judicial branch.
- (f) Consult with and elicit comments from the Executive Office of the Governor on changes to the Florida Accounting Information Resource Subsystem which clearly affect the accounting of federal funds, so as to ensure consistency of information entered into the Federal Aid Tracking System by state executive and judicial branch entities. While efforts shall be made to ensure the compatibility of the Florida Accounting Information Resource Subsystem and the Federal Aid Tracking System, any successive systems serving identical or similar functions shall preserve such compatibility.

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495	The Chief Financial Officer may furnish and publish in
496	electronic form the financial statements and the $\underline{\text{annual}}$
497	comprehensive annual financial report required under paragraphs
498	(a), (b), and (c).
499	Section 9. Paragraph (h) of subsection (1) of section
500	218.32, Florida Statutes, is amended, and paragraph (i) is added
501	to that subsection, to read:
502	218.32 Annual financial reports; local governmental
503	entities
504	(1)
505	(h) It is the intent of the Legislature to create The
506	Florida Open Financial Statement System $\underline{\text{must serve as}}_{\mathcal{T}}$ an
507	interactive repository for governmental financial statements.
508	This system serves as the primary reporting location for
509	government financial information. A local government shall use
510	the system to file with the department copies of all audit
511	reports compiled pursuant to ss. 11.45 and 218.39. The system
512	must be accessible to the public and must be open to inspection
513	at all times by the Legislature, the Auditor General, and the
514	<pre>Chief Inspector General.</pre>
515	1. The Chief Financial Officer may consult with
516	stakeholders with regard to, including the department, the
517	Auditor General, a representative of a municipality or county, a
518	representative of a special district, a municipal bond investor,
519	and an information technology professional employed in the
520	private sector, for input on the design and implementation of
521	the Florida Open Financial Statement System.
522	2. The Chief Financial Officer may choose contractors to

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build one or more eXtensible Business Reporting Language (XBRL) taxonomies suitable for state, county, municipal, and special district financial filings and to create a software tool that enables financial statement filers to easily create XBRL documents consistent with such taxonomies. The Chief Financial Officer must recruit and select contractors through an open request for proposals process pursuant to chapter 287.

- 3. The Chief Financial Officer must require that all work products be completed no later than December 31, 2021.
- 4. If the Chief Financial Officer deems the work products adequate, all local governmental financial statements for fiscal years ending on or after September 1, 2022, <u>may must</u> be filed in XBRL format <u>as prescribed by the Chief Financial Officer and must meet the validation requirements of the relevant taxonomy</u>.
- 5. A local government that begins filing in XBRL format may not be required to make filings in Portable Document Format.
- (i) Each local governmental entity that enters all required information in the Florida Open Financial Statement System is deemed to be compliant with this section, except as otherwise provided in this section.

Section 10. Section 414.40, Florida Statutes, is amended to read:

- 414.40 Stop Inmate Fraud Program established; guidelines.-
- (1) There is created within the Department of  $\underline{\text{Economic}}$   $\underline{\text{Opportunity Financial Services}}$  a Stop Inmate Fraud Program.
- (2) The Department of <u>Economic Opportunity Financial</u>

  Services is directed to implement the Stop Inmate Fraud Program in accordance with the following guidelines:
  - (a) The program shall establish procedures for sharing

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public records not exempt from the public records law among social services agencies regarding the identities of persons incarcerated in state correctional institutions, as defined in s. 944.02, and ex in county, municipal, or regional jails or other detention facilities of local governments under chapter 950 and ex chapter 951 who are wrongfully receiving public

assistance benefits or entitlement benefits.

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- (b) Pursuant to these procedures, the program shall have access to records containing correctional information not exempt from the public records law on incarcerated persons which have been generated as criminal justice information. As used in this paragraph, the terms "record" and "criminal justice information" have the same meanings as provided in s. 943.045.
- (c) Database searches shall be conducted of the inmate population at each correctional institution or other detention facility. A correctional institution or a detention facility shall provide the Stop Inmate Fraud Program with the information necessary to identify persons wrongfully receiving benefits in the medium requested by the Stop Inmate Fraud Program if the correctional institution or detention facility maintains the information in that medium.
- (d) Data obtained from correctional institutions or other detention facilities shall be compared with the client files of the Department of Children and Families, the Department of Economic Opportunity, and other state or local agencies as needed to identify persons wrongfully obtaining benefits. Data comparisons shall be accomplished during periods of low information demand by agency personnel to minimize inconvenience to the agency.

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(e) Results of data comparisons shall be furnished to the appropriate office for use in the county in which the data originated. The program may provide reports of the data it obtains to appropriate state, federal, and local government agencies or governmental entities, including, but not limited to:

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- 1. The Child Support Enforcement Program of the Department of Revenue, so that the data may be used as locator information on persons being sought for purposes of child support.
- 2. The Social Security Administration, so that the data may be used to reduce federal entitlement fraud within the state.
- 3. The Division of Public Assistance Fraud of the
  Department of Financial Services, so that an investigation of
  the fraudulent receipt of public assistance may be facilitated.
- (f) Reports by the program to another agency or entity shall be generated bimonthly, or as otherwise directed, and shall be designed to accommodate that agency's or entity's particular needs for data.
- (g) Only those persons with active cases, or with cases that were active during the incarceration period, shall be reported, in order that the funding agency or entity, upon verification of the data, may take whatever action is deemed appropriate.
- (h) For purposes of program review and analysis, each agency or entity receiving data from the program shall submit reports to the program which indicate the results of how the data was used.
- Section 11. Paragraph (a) of subsection (16) of section 440.02, Florida Statutes, is amended to read:

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440.02 Definitions.—When used in this chapter, unless the context clearly requires otherwise, the following terms shall have the following meanings:

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(16) (a) "Employer" means the state and all political subdivisions thereof, all public and quasi-public corporations therein, every person carrying on any employment, and the legal representative of a deceased person or the receiver or trustees of any person. The term "Employer" also includes employment agencies and employee leasing companies that, and similar agents who provide employees to other business entities or persons. If the employer is a corporation, parties in actual control of the corporation, including, but not limited to, the president, officers who exercise broad corporate powers, directors, and all shareholders who directly or indirectly own a controlling interest in the corporation, are considered the employer for the purposes of ss. 440.105, 440.106, and 440.107.

Section 12. Effective January 1, 2023, subsections (3), (4), (10), and (12) of section 440.05, Florida Statutes, are amended to read:

 $440.05 \ \mbox{Election}$  of exemption; revocation of election; notice; certification.—

(3) The notice of election to be exempt must be electronically submitted to the department by the officer of a corporation who is allowed to claim an exemption as provided by this chapter and must list the name, date of birth, <u>valid</u> driver license number or Florida identification card number, and all certified or registered licenses issued pursuant to chapter 489 held by the person seeking the exemption, the registration number of the corporation filed with the Division of

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21-01175A-22 20221874 639 Corporations of the Department of State, and the percentage of 640 ownership evidencing the required ownership under this chapter. 641 The notice of election to be exempt must identify each corporation that employs the person electing the exemption and 642 643 must list the social security number or federal tax identification number of each such employer and the additional 644 645 documentation required by this section. In addition, the notice 646 of election to be exempt must provide that the officer electing 647 an exemption is not entitled to benefits under this chapter, 648 must provide that the election does not exceed exemption limits 649 for officers provided in s. 440.02, and must certify that any 650 employees of the corporation whose officer elects an exemption 651 are covered by workers' compensation insurance, and must certify 652 that the officer electing an exemption has completed an online 653 workers' compensation coverage and compliance tutorial developed by the department. Upon receipt of the notice of the election to 654 655 be exempt, receipt of all application fees, and a determination 656 by the department that the notice meets the requirements of this 657 subsection, the department shall issue a certification of the 658 election to the officer, unless the department determines that 659 the information contained in the notice is invalid. The department shall revoke a certificate of election to be exempt 660 661 from coverage upon a determination by the department that the 662 person does not meet the requirements for exemption or that the 663 information contained in the notice of election to be exempt is 664 invalid. The certificate of election must list the name of the 665 corporation listed in the request for exemption. A new 666 certificate of election must be obtained each time the person is employed by a new or different corporation that is not listed on

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668 the certificate of election. Upon written request from a workers' compensation carrier, the department shall send 669 thereafter an electronic notification to the carrier identifying 670 each of its policyholders for which a notice of election to be 671 672 exempt has been issued or for which a notice of revocation to be 673 exempt has been received A notice of the certificate of election 674 675 the request for exemption. Upon filing a notice of revocation of election, an officer who is a subcontractor or an officer of a 676 677 corporate subcontractor must notify her or his contractor. Upon 678 679 department, the department shall notify the workers' 680

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681 (4) The notice of election to be exempt from the provisions 682 of this chapter must contain a notice that clearly states in 683 substance the following: "Any person who, knowingly and with 684 intent to injure, defraud, or deceive the department or any 685 employer or employee, insurance company, or any other person, files a notice of election to be exempt containing any false or misleading information is guilty of a felony of the third 687 688 degree." Each person filing a notice of election to be exempt shall personally sign the notice and attest that he or she has 690 reviewed, understands, and acknowledges the foregoing notice. 691 The certificate of election to be exempt must contain the 692 following notice: "This certificate of election to be exempt is NOT a license issued by the Department of Business and 694 Professional Regulation (DBPR). To determine if the 695 certificateholder is required to have a license to perform work or to verify the license of the certificateholder, go to (insert

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DBPR's website address for where to find this information)."

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(10) Each officer of a corporation who is actively engaged in the construction industry and who elects an exemption from this chapter shall maintain business records as specified by the department by rule.

(11) (12) Certificates of election to be exempt issued under subsection (3) shall apply only to the corporate officer named on the notice of election to be exempt and apply only within the scope of the business or trade listed on the notice of election to be exempt.

Section 13. Effective January 1, 2023, paragraphs (a) and (d) of subsection (7) of section 440.107, Florida Statutes, are amended to read:

 $440.107\ \mbox{Department}$  powers to enforce employer compliance with coverage requirements.—

(7) (a) Whenever the department determines that an employer who is required to secure the payment to his or her employees of the compensation provided for by this chapter has failed to secure the payment of workers' compensation required by this chapter or to produce the required business records under subsection (5) within 21 10 business days after receipt of the written request of the department, such failure shall be deemed an immediate serious danger to public health, safety, or welfare sufficient to justify service by the department of a stop-work order on the employer, requiring the cessation of all business operations. If the department makes such a determination, the department shall issue a stop-work order within 72 hours. The order shall take effect when served upon the employer or, for a particular employer worksite, when served at that worksite. In

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21-01175A-22 20221874 726 addition to serving a stop-work order at a particular worksite 727 which shall be effective immediately, the department shall immediately proceed with service upon the employer which shall 728 729 be effective upon all employer worksites in the state for which 730 the employer is not in compliance. A stop-work order may be 731 served with regard to an employer's worksite by posting a copy of the stop-work order in a conspicuous location at the 733 worksite. Information related to an employer's stop-work order 734 shall be made available on the division's website, be updated 735 daily, and remain on the website for at least 5 years. The order 736 shall remain in effect until the department issues an order 737 releasing the stop-work order upon a finding that the employer 738 has come into compliance with the coverage requirements of this 739 chapter and has paid any penalty assessed under this section. The department may issue an order of conditional release from a stop-work order to an employer upon a finding that the employer 741 has complied with the coverage requirements of this chapter, 742 743 paid a penalty of \$1,000 as a down payment, and agreed to remit 744 periodic payments of the remaining penalty amount pursuant to a 745 payment agreement schedule with the department or pay the 746 remaining penalty amount in full. An employer may not enter into 747 a payment agreement schedule unless the employer has fully paid 748 any previous penalty assessed under this section. If an order of 749 conditional release is issued, failure by the employer to pay the penalty in full or enter into a payment agreement with the 750 751 department within 21 28 days after service of the first penalty 752 assessment calculation stop work order upon the employer, or to 753 meet any term or condition of such penalty payment agreement, shall result in the immediate reinstatement of the stop-work 754

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order and the entire unpaid balance of the penalty shall become immediately due.

- (d)1. In addition to any penalty, stop-work order, or injunction, the department shall assess against an any employer who has failed to secure the payment of compensation as required by this chapter a penalty equal to 2 times the amount the employer would have paid in premium when applying approved manual rates to the employer's payroll during periods for which it failed to secure the payment of workers' compensation required by this chapter within the preceding 12-month 2 year period or \$1,000, whichever is greater. However, for an employer who is issued a stop-work order for materially understating or concealing payroll or has been previously issued a stop-work order or an order of penalty assessment, the preceding 24-month period shall be used to calculate the penalty as specified in this subparagraph.
- a. For <u>an employer</u> <u>employers</u> who <u>has have</u> not been previously issued a stop-work order or order of penalty assessment, the department must allow the employer to receive a credit for the initial payment of the estimated annual workers' compensation policy premium, as determined by the carrier, to be applied to the penalty. Before applying the credit to the penalty, the employer must provide the department with documentation reflecting that the employer has secured the payment of compensation pursuant to s. 440.38 and proof of payment to the carrier. In order for the department to apply a credit for an employer that has secured workers' compensation for leased employees by entering into an employee leasing contract with a licensed employee leasing company, the employer

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must provide the department with a written confirmation, by a representative from the employee leasing company, of the dollar or percentage amount attributable to the initial estimated workers' compensation expense for leased employees, and proof of payment to the employee leasing company. The credit may not be applied unless the employer provides the documentation and proof of payment to the department within 21 28 days after the employer's receipt of the written request to produce business records for calculating the penalty under this subparagraph service of the stop work order or first order of penalty 

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- b. For an employer employers who has have not been previously issued a stop-work order or order of penalty assessment, the department must reduce the final assessed penalty by 25 percent if the employer has complied with administrative rules adopted pursuant to subsection (5) and has provided such business records to the department within  $\underline{21}$   $\underline{10}$  business days after the employer's receipt of the written request to produce business records  $\underline{for}$  calculating the penalty under this subparagraph.
- c. For an employer who has not been previously issued a stop-work order or an order of penalty assessment, the department must reduce the final assessed penalty by 15 percent if the employer correctly answers at least 80 percent of the questions from an online workers' compensation coverage and compliance tutorial, developed by the department, within 21 days after the employer's receipt of the written request to produce business records for calculating the penalty under this subparagraph. The online tutorial must be taken in a department

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office location identified by rule.

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The \$1,000 penalty shall be assessed against the employer even if the calculated penalty after the credit <u>provided in subsubparagraph a., the and 25 percent reduction provided in subsubparagraph b., and the 15 percent reduction provided in subsubparagraph c., as applicable, have been applied is less than \$1,000.</u>

2. Any subsequent violation within 5 years after the most recent violation shall, in addition to the penalties set forth in this subsection, be deemed a knowing act within the meaning of s. 440.105.

Section 14. Subsection (12) of section 440.13, Florida Statutes, is amended to read:

 $440.13\ \mbox{Medical}$  services and supplies; penalty for violations; limitations.—

- (12) CREATION OF THREE-MEMBER PANEL; GUIDES OF MAXIMUM REIMBURSEMENT ALLOWANCES.—
- (a) A three-member panel is created, consisting of the Chief Financial Officer, or the Chief Financial Officer's designee, and two members to be appointed by the Governor, subject to confirmation by the Senate, one member who, on account of present or previous vocation, employment, or affiliation, shall be classified as a representative of employers, the other member who, on account of previous vocation, employment, or affiliation, shall be classified as a representative of employees. The panel shall determine statewide schedules of maximum reimbursement allowances for medically necessary treatment, care, and attendance provided by

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21-01175A-22 20221874 physicians, hospitals, ambulatory surgical centers, workhardening programs, pain programs, and durable medical 843 844 equipment. The maximum reimbursement allowances for inpatient hospital care shall be based on a schedule of per diem rates, to 845 846 be approved by the three-member panel no later than March 1, 1994, to be used in conjunction with a precertification manual 847 as determined by the department, including maximum hours in which an outpatient may remain in observation status, which 850 shall not exceed 23 hours. All compensable charges for hospital 851 outpatient care shall be reimbursed at 75 percent of usual and 852 customary charges, except as otherwise provided by this subsection. Annually, the three-member panel shall adopt schedules of maximum reimbursement allowances for physicians, 854 855 hospital inpatient care, hospital outpatient care, ambulatory surgical centers, work-hardening programs, and pain programs. An individual physician, hospital, ambulatory surgical center, pain 858 program, or work-hardening program shall be reimbursed: 859 1. either The agreed-upon contract price; or 860 2. If there is no agreed-upon contract price, the lesser of

- allowance in the appropriate schedule.

  (b) It is the intent of the Legislature to increase the schedule of maximum reimbursement allowances for selected physicians effective January 1, 2004, and to pay for the increases through reductions in payments to hospitals. Revisions developed pursuant to this subsection are limited to the
- Payments for outpatient physical, occupational, and speech therapy provided by hospitals shall be reduced to the

the provider's billed charge or the maximum reimbursement

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following:

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schedule of maximum reimbursement allowances for these services which applies to nonhospital providers.

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- 2. Payments for scheduled outpatient nonemergency radiological and clinical laboratory services that are not provided in conjunction with a surgical procedure shall be reduced to the schedule of maximum reimbursement allowances for these services which applies to nonhospital providers.
- 3. Outpatient reimbursement for scheduled surgeries shall be reduced from 75 percent of charges to 60 percent of charges.
- 4. Maximum reimbursement for a physician licensed under chapter 458 or chapter 459 shall be increased to 110 percent of the reimbursement allowed by Medicare, using appropriate codes and modifiers or the medical reimbursement level adopted by the three-member panel as of January 1, 2003, whichever is greater.
- 5. Maximum reimbursement for surgical procedures shall be increased to 140 percent of the reimbursement allowed by Medicare or the medical reimbursement level adopted by the three-member panel as of January 1, 2003, whichever is greater.
- (c) As to reimbursement for a prescription medication, the reimbursement amount for a prescription shall be the average wholesale price plus \$4.18 for the dispensing fee. For repackaged or relabeled prescription medications dispensed by a dispensing practitioner as provided in s. 465.0276, the fee schedule for reimbursement shall be 112.5 percent of the average wholesale price, plus \$8.00 for the dispensing fee. For purposes of this subsection, the average wholesale price shall be calculated by multiplying the number of units dispensed times the per-unit average wholesale price set by the original manufacturer of the underlying drug dispensed by the

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900 practitioner, based upon the published manufacturer's average 901 wholesale price published in the Medi-Span Master Drug Database 902 as of the date of dispensing. All pharmaceutical claims submitted for repackaged or relabeled prescription medications 904 must include the National Drug Code of the original 905 manufacturer. Fees for pharmaceuticals and pharmaceutical 906 services shall be reimbursable at the applicable fee schedule amount except where the employer or carrier, or a service 908 company, third party administrator, or any entity acting on 909 behalf of the employer or carrier directly contracts with the 910 provider seeking reimbursement for a lower amount.

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(d) Reimbursement for all fees and other charges for such treatment, care, and attendance, including treatment, care, and attendance provided by any hospital or other health care provider, ambulatory surgical center, work-hardening program, or pain program, must not exceed the amounts provided by the uniform schedule of maximum reimbursement allowances as determined by the panel or as otherwise provided in this section. This subsection also applies to independent medical examinations performed by health care providers under this chapter. In determining the uniform schedule, the panel shall first approve the data which it finds representative of prevailing charges in the state for similar treatment, care, and attendance of injured persons. Each health care provider, health care facility, ambulatory surgical center, work-hardening program, or pain program receiving workers' compensation payments shall maintain records verifying their usual charges. In establishing the uniform schedule of maximum reimbursement allowances, the panel must consider:

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 The levels of reimbursement for similar treatment, care, and attendance made by other health care programs or third-party providers;

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- 2. The impact upon cost to employers for providing a level of reimbursement for treatment, care, and attendance which will ensure the availability of treatment, care, and attendance required by injured workers;
- 3. The financial impact of the reimbursement allowances upon health care providers and health care facilities, including trauma centers as defined in s. 395.4001, and its effect upon their ability to make available to injured workers such medically necessary remedial treatment, care, and attendance. The uniform schedule of maximum reimbursement allowances must be reasonable, must promote health care cost containment and efficiency with respect to the workers' compensation health care delivery system, and must be sufficient to ensure availability of such medically necessary remedial treatment, care, and attendance to injured workers; and
- 4. The most recent average maximum allowable rate of increase for hospitals determined by the Health Care Board under chapter 408.
- (e) In addition to establishing the uniform schedule of maximum reimbursement allowances, the panel shall:
- 1. Take testimony, receive records, and collect data to evaluate the adequacy of the workers' compensation fee schedule, nationally recognized fee schedules and alternative methods of reimbursement to health care providers and health care facilities for inpatient and outpatient treatment and care.
  - 2. Survey health care providers and health care facilities

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to determine the availability and accessibility of workers' compensation health care delivery systems for injured workers.

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- 3. Survey carriers to determine the estimated impact on carrier costs and workers' compensation premium rates by implementing changes to the carrier reimbursement schedule or implementing alternative reimbursement methods.
- 4. Submit recommendations on or before January 15, 2017, and biennially thereafter, to the President of the Senate and the Speaker of the House of Representatives on methods to improve the workers' compensation health care delivery system.

The department, as requested, shall provide data to the panel, including, but not limited to, utilization trends in the workers' compensation health care delivery system. The department shall provide the panel with an annual report regarding the resolution of medical reimbursement disputes and any actions pursuant to subsection (8). The department shall provide administrative support and service to the panel to the extent requested by the panel and may adopt rules necessary to administer this subsection. For prescription medication purchased under the requirements of this subsection, a dispensing practitioner shall not possess such medication unless payment has been made by the practitioner, the practitioner's professional practice, or the practitioner's practice management company or employer to the supplying manufacturer, wholesaler, distributor, or drug repackager within 60 days of the dispensing practitioner taking possession of that medication.

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Section 15. Subsection (3) of section 440.185, Florida

Statutes, is amended to read:

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440.185 Notice of injury or death; reports; penalties for violations.—

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(3) Within 3 business days after the employer or the employee informs the carrier of an injury, the carrier shall send by regular mail or e-mail to the injured worker an informational brochure approved by the department which sets forth in clear and understandable language an explanation of the rights, benefits, procedures for obtaining benefits and assistance, criminal penalties, and obligations of injured workers and their employers under the Florida Workers' Compensation Law. Annually, the carrier or its third-party administrator shall send by regular mail or e-mail to the employer an informational brochure approved by the department which sets forth in clear and understandable language an explanation of the rights, benefits, procedures for obtaining benefits and assistance, criminal penalties, and obligations of injured workers and their employers under the Florida Workers' Compensation Law. All such informational brochures shall contain a notice that clearly states in substance the following: "Any person who, knowingly and with intent to injure, defraud, or deceive any employer or employee, insurance company, or selfinsured program, files a statement of claim containing any false or misleading information commits a felony of the third degree."

Section 16. Subsection (3) of section 440.381, Florida Statutes, is amended to read:

440.381 Application for coverage; reporting payroll; payroll audit procedures; penalties.—

(3) The Financial Services Commission, in consultation with the department, shall establish by rule minimum requirements for

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21-01175A-22 20221874 1016 audits of payroll and classifications in order to ensure that 1017 the appropriate premium is charged for workers' compensation coverage. The rules must shall ensure that audits performed by 1018 1019 both carriers and employers are adequate to provide that all 1020 sources of payments to employees, subcontractors, and 1021 independent contractors are have been reviewed and that the 1022 accuracy of classification of employees is has been verified. 1023 The rules must require shall provide that employers in all 1024 classes other than the construction class be audited at least 1025 not less frequently than biennially and may provide for more 1026 frequent audits of employers in specified classifications based 1027 on factors such as amount of premium, type of business, loss 1028 ratios, or other relevant factors. In no event shall Employers 1029 in the construction class $\tau$  generating more than the amount of 1030 premium required to be experience rated must $_{\tau}$  be audited at least <del>less than</del> annually. The annual audits required for 1031 1032 construction classes must shall consist of physical onsite 1033 audits for new and renewal policies only if the estimated annual 1034 premium is \$10,000 or more. Payroll verification audit rules 1035 must include, but need not be limited to, the use of state and 1036 federal reports of employee income, payroll and other accounting 1037 records, certificates of insurance maintained by subcontractors, 1038 and duties of employees. At the completion of an audit, the 1039 employer or officer of the corporation and the auditor must 1040 print and sign their names on the audit document and attach 1041 proof of identification to the audit document. 1042 Section 17. Subsection (2) of section 497.277, Florida 1043 Statutes, is amended to read: 1044 497.277 Other charges. - Other than the fees for the sale of

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burial rights, burial merchandise, and burial services, no other fee may be directly or indirectly charged, contracted for, or received by a cemetery company as a condition for a customer to use any burial right, burial merchandise, or burial service, except for:

(2) Charges paid for transferring burial rights from one purchaser to another; however, no such fee may exceed \$50.

Section 18. Paragraph (b) of subsection (1) of section 497.369, Florida Statutes, is amended to read:

497.369 Embalmers; licensure as an embalmer by endorsement; licensure of a temporary embalmer.—

- (1) The licensing authority shall issue a license by endorsement to practice embalming to an applicant who has remitted an examination fee set by rule of the licensing authority not to exceed \$200 and who the licensing authority certifies:
- (b) 1. Holds a valid license <u>in good standing</u> to practice embalming in another state of the United States <u>and has engaged</u> in the full-time, licensed practice of embalming in that state for at least 5 years, provided that, when the applicant secured her or his original license, the requirements for licensure were substantially equivalent to or more stringent than those existing in this state; or
- 2. Meets the qualifications for licensure in s. 497.368, except that the internship requirement shall be deemed to have been satisfied by 1 year's practice as a licensed embalmer in another state, and has, within 10 years <u>before</u> prior to the date of application, successfully completed a state, regional, or national examination in mortuary science, which, as determined

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1074	by rule of the licensing authority, is substantially equivalent
1075	to or more stringent than the examination given by the licensing
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1077	Section 19. Paragraphs (b) and (f) of subsection (1) of
1078	section 497.372, Florida Statutes, are amended to read:
1079	497.372 Funeral directing; conduct constituting practice of
1080	funeral directing
1081	(1) The practice of funeral directing shall be construed to
1082	consist of the following functions, which may be performed only
1083	by a licensed funeral director:
1084	(b) Planning or arranging, on an at-need basis, the details
1085	of funeral services, embalming, cremation, or other services
1086	relating to the final disposition of human remains, $\underline{\text{and}}$
1087	including the removal of such remains from the state; setting
1088	the time of the services; establishing the type of services to
1089	be rendered; acquiring the services of the clergy; and obtaining
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1090	vital information for the filing of death certificates and
1090	vital information for the filing of death certificates and
1090	vital information for the filing of death certificates and obtaining of burial transit permits.
1090 1091 1092	<pre>vital information for the filing of death certificates and obtaining of burial transit permits.  (f) Directing, being in charge or apparent charge of, or</pre>
1090 1091 1092 1093	<pre>vital information for the filing of death certificates and obtaining of burial transit permits.  (f) Directing, being in charge or apparent charge of, or supervising, directly or indirectly, any memorial service held</pre>
1090 1091 1092 1093 1094	<pre>vital information for the filing of death certificates and obtaining of burial transit permits.  (f) Directing, being in charge or apparent charge of, or supervising, directly or indirectly, any memorial service held prior to or within 72 hours of the burial or cremation, if such</pre>
1090 1091 1092 1093 1094 1095	<pre>vital information for the filing of death certificates and obtaining of burial transit permits.  (f) Directing, being in charge or apparent charge of, or supervising, directly or indirectly, any memorial service held prior to or within 72 hours of the burial or cremation, if such memorial service is sold or arranged by a licensee.</pre>
1090 1091 1092 1093 1094 1095 1096	<pre>vital information for the filing of death certificates and obtaining of burial transit permits.  (f) Directing, being in charge or apparent charge of, or supervising, directly or indirectly, any memorial service held prior to or within 72 hours of the burial or cremation, if such memorial service is sold or arranged by a licensee. Section 20. Paragraph (b) of subsection (1) of section</pre>
1090 1091 1092 1093 1094 1095 1096	<pre>vital information for the filing of death certificates and obtaining of burial transit permits.  (f) Directing, being in charge or apparent charge of, or supervising, directly or indirectly, any memorial service held prior to or within 72 hours of the burial or cremation, if such memorial service is sold or arranged by a licensee. Section 20. Paragraph (b) of subsection (1) of section 497.374, Florida Statutes, is amended to read:</pre>
1090 1091 1092 1093 1094 1095 1096 1097 1098	<pre>vital information for the filing of death certificates and obtaining of burial transit permits.  (f) Directing, being in charge or apparent charge of, or supervising, directly or indirectly, any memorial service held prior to or within 72 hours of the burial or cremation, if such memorial service is sold or arranged by a licensee. Section 20. Paragraph (b) of subsection (1) of section 497.374, Florida Statutes, is amended to read: 497.374 Funeral directing; licensure as a funeral director</pre>
1090 1091 1092 1093 1094 1095 1096 1097 1098	<pre>vital information for the filing of death certificates and obtaining of burial transit permits.  (f) Directing, being in charge or apparent charge of, or supervising, directly or indirectly, any memorial service held prior to or within 72 hours of the burial or cremation, if such memorial service is sold or arranged by a licensee. Section 20. Paragraph (b) of subsection (1) of section 497.374, Florida Statutes, is amended to read: 497.374 Funeral directing; licensure as a funeral director by endorsement; licensure of a temporary funeral director.—</pre>

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exceed \$200 and who:

- (b)1. Holds a valid license <u>in good standing</u> to practice funeral directing in another state of the United States <u>and has engaged</u> in the full-time, licensed practice of funeral directing <u>in that state for at least 5 years</u>, provided that, when the <u>applicant secured her or his original license</u>, the requirements for licensure were substantially equivalent to or more stringent than those existing in this state; or
- 2. Meets the qualifications for licensure in s. 497.373, except that the applicant need not hold an associate degree or higher if the applicant holds a diploma or certificate from an accredited program of mortuary science, and has successfully completed a state, regional, or national examination in mortuary science or funeral service arts, which, as determined by rule of the licensing authority, is substantially equivalent to or more stringent than the examination given by the licensing authority.

Section 21. Present subsection (6) of section 554.108, Florida Statutes, is redesignated as subsection (7), a new subsection (6) is added to that section, and subsection (1) of that section is amended, to read:

554.108 Inspection.-

(1) The inspection requirements of this chapter apply only to boilers located in public assembly locations. A petable het water supply boiler with an a heat input of 200,000 British thermal units (Btu) per hour and above, up to an a heat input not exceeding 400,000 Btu per hour, is exempt from inspection; however, such an exempt boiler, if manufactured after July 1, 2022, but must be stamped with the A.S.M.E. code symbol. Additionally, "NHW" and the boiler's A.S.M.E data report of a

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1132	boiler with an input of 200,000 to 400,000 Btu per hour must be
1133	filed as required under s. 554.103(2).
1134	(6) Each enclosed space or room containing a boiler
1135	regulated under this chapter which is fired by the direct
1136	$\underline{\text{application of energy from the combustion of fuels and which is}}$
1137	located in any portion of a public lodging establishment under
1138	s. 509.242 shall be equipped with one or more carbon monoxide
1139	detector devices.
1140	Section 22. Paragraphs (a) and (e) of subsection (1) and
1141	paragraph (a) of subsection (2) of section 554.111, Florida
1142	Statutes, are amended to read:
1143	554.111 Fees
1144	(1) The department shall charge the following fees:
1145	(a) For an applicant for a certificate of competency, the
1146	initial application fee shall be \$50, and the annual renewal fee
1147	shall be \$30. The fee for examination shall be \$50.
1148	(e) An application for a boiler permit must include the
1149	<pre>manufacturer's data report applicable certificate inspection fee</pre>
1150	provided in paragraph (b).
1151	(2) Not more than an amount equal to one certificate
1152	inspection fee may be charged or collected for any and all
1153	boiler inspections in any inspection period, except as otherwise
1154	provided in this chapter.
1155	(a) When it is necessary to make a special trip $\underline{\text{for testing}}$
1156	and verification inspections to observe the application of a
1157	hydrostatic test, an additional fee equal to the fee for a
1158	certificate inspection of the boiler must be charged.
1159	Section 23. Subsection (4) of section 554.114, Florida
1160	Statutes, is amended to read:

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554.114 Prohibitions; penalties.-

(4) A boiler insurance company, authorized inspection agency, or other person in violation of this section for more than 30 days shall pay a fine of \$10 per day for the <u>subsequent first</u> 10 days of noncompliance, \$50 per day for the subsequent 20 days of noncompliance, and \$100 per day for each subsequent day <del>over 20 days</del> of noncompliance thereafter.

Section 24. Subsection (3) of section 624.423, Florida Statutes, is amended to read:

624.423 Serving process.-

(3) <u>Service of process is valid and binding upon the insurer on the date the process</u> served upon the Chief Financial Officer <u>is delivered to the insurer and sent</u> or <u>the insurer has been notified by the department that such information has been made available <u>on the department's secure online portal</u> in accordance with this section and s. 624.307(9) <u>shall for all purposes constitute valid and binding service thereof upon the insurer.</u></u>

Section 25. Subsection (20) of section 626.015, Florida Statutes, is amended to read:

626.015 Definitions.—As used in this part:

(20) "Unaffiliated insurance agent" means a licensed insurance agent, except a limited lines agent, who is self-appointed and who practices as an independent consultant in the business of analyzing or abstracting insurance policies, providing insurance advice or counseling, or making specific recommendations or comparisons of insurance products for a fee established in advance by written contract signed by the parties. An unaffiliated insurance agent may not be affiliated

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1190	with an insurer, insurer-appointed insurance agent, or insurance
1191	agency contracted with or employing insurer-appointed insurance
1192	agents. A licensed adjuster who is also an unaffiliated
1193	insurance agent may obtain an adjuster appointment in order to
1194	adjust claims while holding an unaffiliated appointment on the
1195	agent license.
1196	Section 26. Subsection (4) of section 626.171, Florida
1197	Statutes, is amended to read:
1198	626.171 Application for license as an agent, customer
1199	representative, adjuster, service representative, or reinsurance
1200	intermediary
1201	(4) An applicant for a license <u>under this chapter</u> <del>as an</del>
1202	agent, customer representative, adjuster, service
1203	representative, or reinsurance intermediary must submit a set of
1204	the individual applicant's fingerprints, or, if the applicant is
1205	not an individual, a set of the fingerprints of the sole
1206	proprietor, majority owner, partners, officers, and directors,
1207	to the department and must pay the fingerprint processing fee
1208	set forth in s. 624.501. Fingerprints must be <u>processed in</u>
1209	accordance with s. $624.34$ and used to investigate the
1210	applicant's qualifications pursuant to s. 626.201. The
1211	fingerprints must be taken by a law enforcement agency,
1212	designated examination center, or other department-approved
1213	entity. The department shall require all designated examination
1214	centers to have fingerprinting equipment and to take
1215	fingerprints from any applicant or prospective applicant who
1216	pays the applicable fee. The department may not approve an
1217	application for licensure as an agent, customer service
1218	representative, adjuster, service representative, or reinsurance

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1219 intermediary if fingerprints have not been submitted. 1220 Section 27. Paragraph (f) of subsection (2) of section 1221 626.172, Florida Statutes, is amended to read: 1222 626.172 Application for insurance agency license.-(2) An application for an insurance agency license must be 1223 1224 signed by an individual required to be listed in the application 1225 under paragraph (a). An insurance agency may permit a third 1226 party to complete, submit, and sign an application on the 1227 insurance agency's behalf; however, the insurance agency is 1228 responsible for ensuring that the information on the application 1229 is true and correct and is accountable for any misstatements or 1230 misrepresentations. The application for an insurance agency 1231 license must include: 1232 (f) The fingerprints submitted in accordance with s. 1233 626.171(4) of each of the following: 1234 1. A sole proprietor; 1235 2. Each individual required to be listed in the application 1236 under paragraph (a); and 1237 3. Each individual who directs or participates in the 1238 management or control of an incorporated agency whose shares are 1239 not traded on a securities exchange. 1240 1241 1242 entity approved by the department and must be accompanied by 1243 1244 1245 Fingerprints need not be filed for an individual who is 1246 currently licensed and appointed under this chapter. This 1247 paragraph does not apply to corporations whose voting shares are

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1248	traded on a securities exchange.
1249	Section 28. Section 626.173, Florida Statutes, is created
1250	to read:
1251	626.173 Insurance agency closure; cancellation of
1252	<u>licenses</u>
1253	(1) If a licensed insurance agency permanently ceases the
1254	transacting of insurance or ceases the transacting of insurance
1255	for more than 31 days, the agent in charge, director of the
1256	agency, or other officer listed on the original application for
1257	licensure shall immediately cancel the insurance agency's
1258	$\underline{\text{license by completing and submitting a form to notify the } \text{Bureau}$
1259	of Licensing of the Division of Insurance Agent and Agency
1260	Services within the department of the cancellation of the
1261	<u>license.</u>
1262	(2) Within 30 days after the agency ceases the transaction
1263	of insurance, the agent in charge, the director of the agency,
1264	or other officer listed on the original application for
1265	<pre>licensure shall:</pre>
1266	(a) Notify all insurers by which the agency or agent in
1267	$\underline{\text{charge is appointed of the agency's cessation of operations, the}}$
1268	date on which operations ceased, the identity of any agency or
1269	agent to which the agency's current book of business has been
1270	transferred, and the method by which agency records may be
1271	obtained during the time periods specified in ss. 626.561 and
1272	<u>626.748.</u>
1273	(b) Notify all policyholders currently insured by a policy
1274	written, produced, or serviced by the agency of the agency's
1275	cessation of operations; the date on which operations ceased;
1276	and the identity of the agency or agent to which the agency's

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1277	current book of business has been transferred or, if no transfer
1278	has occurred, a statement directing the policyholder to contact
1279	the insurance company for assistance in locating a licensed
1280	agent to service the policy.
1281	(c) Notify all premium finance companies through which
1282	active policies are financed of the agency's cessation of
1283	operations, the date on which operations ceased, and the
1284	identity of the agency or agent to which the agency's current
1285	book of business has been transferred.
1286	(d) Ensure that all funds held in a fiduciary capacity are
1287	properly distributed to the rightful owners.
1288	(3) (a) The department or office may, in a proceeding
1289	initiated pursuant to chapter 120, impose an administrative fine
1290	against the agent in charge or director or officer of the agency
1291	found in the proceeding to have violated any provision of this
1292	section. A proceeding may not be initiated and a fine may not
1293	accrue until after the person has been notified in writing of
1294	the nature of the violation, has been afforded 10 business days
1295	to correct the violation, and has failed to do so.
1296	(b) A fine imposed under this subsection may not exceed the
1297	amounts specified in s. 626.681 per violation.
1298	(c) The department or office may, in addition to the
1299	imposition of an administrative fine under this subsection,
1300	suspend or revoke the license of a licensee fined under this
1301	subsection.
1302	(d) In imposing any administrative penalty or remedy
1303	provided under this subsection, the department or office shall
1304	take into account the appropriateness of the penalty with

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 $\underline{\text{respect to the size of the financial resources and the good}}$ 

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1306	faith of the person charged, the gravity of the violation, the
1307	history of previous violations, and other matters as justice may
1308	require.
1309	Section 29. Subsection (3) of section 626.201, Florida
1310	Statutes, is amended, and subsection (4) is added to that
1311	section, to read:
1312	626.201 Investigation
1313	(3) An inquiry or investigation of the applicant's
1314	qualifications, character, experience, background, and fitness
1315	must include submission of the applicant's fingerprints $\underline{, \text{ in}}$
1316	accordance with s. $626.171(4)$ , to the Department of Law
1317	Enforcement and the Federal Bureau of Investigation and
1318	consideration of any state criminal records, federal criminal
1319	records, or local criminal records obtained from these agencies
1320	or from local law enforcement agencies.
1321	(4) The expiration, nonrenewal, or surrender of a license
1322	under this chapter does not eliminate jurisdiction of the
1323	licensing authority to investigate and prosecute for a violation
1324	$\overline{\text{committed}}$ by the licensee while licensed under this chapter. The
1325	prosecution of any matter may be initiated or continued
1326	notwithstanding the withdrawal of a complaint.
1327	Section 30. Section 626.202, Florida Statutes, is amended
1328	to read:
1329	626.202 Fingerprinting requirements.—
1330	(1) The requirements for completion and submission of
1331	fingerprints under this chapter $\underline{\text{in accordance with s. 626.171(4)}}$
1332	are deemed to be met when an individual currently licensed under
1333	this chapter seeks additional licensure and has previously
1334	submitted fingerprints to the department within the past 48

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months. However, the department may require the individual to file fingerprints if it has reason to believe that an applicant or licensee has been found guilty of, or pleaded guilty or nolo contendere to, a felony or a crime related to the business of insurance in this state or any other state or jurisdiction.

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- (2) If there is a change in ownership or control of any entity licensed under this chapter, or if a new partner, officer, or director is employed or appointed, a set of fingerprints of the new owner, partner, officer, or director must be filed with the department or office within 30 days after the change. The acquisition of 10 percent or more of the voting securities of a licensed entity is considered a change of ownership or control. The fingerprints must be submitted in accordance with s. 626.171(4) taken by a law enforcement agency or other department-approved entity and be accompanied by the fingerprint processing fee in s. 624.501.
- Section 31. Paragraph (j) of subsection (2) of section 626.221, Florida Statutes, is amended to read:

626.221 Examination requirement; exemptions.-

- (2) However, an examination is not necessary for any of the following:
- (j) An applicant for license as an all-lines adjuster who has the designation of Accredited Claims Adjuster (ACA) from a regionally accredited postsecondary institution in this state, Certified All Lines Adjuster (CALA) from Kaplan Financial Education, Associate in Claims (AIC) from the Insurance Institute of America, Professional Claims Adjuster (PCA) from the Professional Career Institute, Professional Property Insurance Adjuster (PPIA) from the HurriClaim Training Academy,

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21-01175A-22 20221874 1364 Certified Adjuster (CA) from ALL LINES Training, Certified 1365 Claims Adjuster (CCA) from AE21 Incorporated, Claims Adjuster 1366 Certified Professional (CACP) from WebCE, Inc., Accredited 1367 Insurance Claims Specialist (AICS) from Encore Claim Services, 1368 or Universal Claims Certification (UCC) from Claims and 1369 Litigation Management Alliance (CLM) whose curriculum has been 1370 approved by the department and which includes comprehensive 1371 analysis of basic property and casualty lines of insurance and 1372 testing at least equal to that of standard department testing 1373 for the all-lines adjuster license. The department shall adopt 1374 rules establishing standards for the approval of curriculum. 1375 Section 32. Subsection (6) of section 626.311, Florida Statutes, is amended to read: 1376 1377 626.311 Scope of license.-1378 (6) An agent who appoints his or her license as an unaffiliated insurance agent may not hold an appointment from an 1379 1380 insurer for any license he or she holds, with the exception of 1381 an adjuster license; transact, solicit, or service an insurance 1382 contract on behalf of an insurer; interfere with commissions 1383 received or to be received by an insurer-appointed insurance 1384 agent or an insurance agency contracted with or employing 1385 insurer-appointed insurance agents; or receive compensation or 1386 any other thing of value from an insurer, an insurer-appointed 1387 insurance agent, or an insurance agency contracted with or

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employing insurer-appointed insurance agents for any transaction

or referral occurring after the date of appointment as an

may continue to receive commissions on sales that occurred

before the date of appointment as an unaffiliated insurance

unaffiliated insurance agent. An unaffiliated insurance agent

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agent if the receipt of such commissions is disclosed when making recommendations or evaluating products for a client that involve products of the entity from which the commissions are received. An adjuster who holds an adjuster license and who is also an unaffiliated insurance agent may obtain an adjuster appointment while maintaining his or her unaffiliated insurance agent appointment and may adjust claims and receive compensation in accordance with the authority granted by the adjuster license and appointment.

Section 33. Paragraph (h) of subsection (1) of section 626.321, Florida Statutes, is amended to read:

626.321 Limited licenses and registration.-

- (1) The department shall issue to a qualified applicant a license as agent authorized to transact a limited class of business in any of the following categories of limited lines insurance:
- (h) Portable electronics insurance.—License for property insurance or inland marine insurance that covers only loss, theft, mechanical failure, malfunction, or damage for portable electronics.
  - 1. The license may be issued only to:
- a. Employees or authorized representatives of a licensed general lines agent; or
- b. The lead business location of a retail vendor that sells portable electronics insurance. The lead business location must have a contractual relationship with a general lines agent.
- 2. Employees or authorized representatives of a licensee under subparagraph 1. may sell or offer for sale portable electronics coverage without being subject to licensure as an

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insurance agent if:

a. Such insurance is sold or offered for sale at a licensed location or at one of the licensee's branch locations if the

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location or at one of the licensee's branch locations if the branch location is appointed by the licensed lead business location or its appointing insurers;

- b. The insurer issuing the insurance directly supervises or appoints a general lines agent to supervise the sale of such insurance, including the development of a training program for the employees and authorized representatives of vendors that are directly engaged in the activity of selling or offering the insurance; and
- c. At each location where the insurance is offered, brochures or other written materials that provide the information required by this subparagraph are made available to all prospective customers. The brochures or written materials may include information regarding portable electronics insurance, service warranty agreements, or other incidental services or benefits offered by a licensee.
- 3. Individuals not licensed to sell portable electronics insurance may not be paid commissions based on the sale of such coverage. However, a licensee who uses a compensation plan for employees and authorized representatives which includes supplemental compensation for the sale of noninsurance products, in addition to a regular salary or hourly wages, may include incidental compensation for the sale of portable electronics insurance as a component of the overall compensation plan.
- 4. Brochures or other written materials related to portable electronics insurance must:
  - a. Disclose that such insurance may duplicate coverage

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already provided by a customer's homeowners insurance policy, renters insurance policy, or other source of coverage;

- b. State that enrollment in insurance coverage is not required in order to purchase or lease portable electronics or services;
- c. Summarize the material terms of the insurance coverage, including the identity of the insurer, the identity of the supervising entity, the amount of any applicable deductible and how it is to be paid, the benefits of coverage, and key terms and conditions of coverage, such as whether portable electronics may be repaired or replaced with similar make and model reconditioned or nonoriginal manufacturer parts or equipment;
- d. Summarize the process for filing a claim, including a description of how to return portable electronics and the maximum fee applicable if the customer fails to comply with equipment return requirements; and
- e. State that an enrolled customer may cancel coverage at any time and that the person paying the premium will receive a refund of any unearned premium.
- 5. A licensed and appointed general lines agent is not required to obtain a portable electronics insurance license to offer or sell portable electronics insurance at locations already licensed as an insurance agency, but may apply for a portable electronics insurance license for branch locations not otherwise licensed to sell insurance.
- 6. A portable electronics license authorizes the sale of individual policies or certificates under a group or master insurance policy. The license also authorizes the sale of service warranty agreements covering only portable electronics

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1480	to the same extent as if licensed under s. 634.419 or s.
1481	634.420.
1482	7. A licensee may bill and collect the premium for the
1483	purchase of portable electronics insurance provided that:
1484	a. If the insurance is included with the purchase or lease
1485	of portable electronics or related services, the licensee
1486	clearly and conspicuously discloses that insurance coverage is
1487	included with the purchase. Disclosure of the stand-alone cost
1488	of the premium for same or similar insurance must be made on the
1489	customer's bill and in any marketing materials made available at
1490	the point of sale. If the insurance is not included, the charge
1491	to the customer for the insurance must be separately itemized on
1492	the customer's bill.
1493	b. Premiums are incidental to other fees collected, are
1494	maintained in a manner that is readily identifiable, and are
1495	accounted for and remitted to the insurer or supervising entity
1496	within 60 days of receipt. Licensees are not required to
1497	maintain such funds in a segregated account.
1498	c. All funds received by a licensee from an enrolled
1499	customer for the sale of the insurance are considered funds held
1500	in trust by the licensee in a fiduciary capacity for the benefit
1501	of the insurer. Licensees may receive compensation for billing
1502	and collection services.
1503	8. Notwithstanding any other provision of law, the terms
1504	for the termination or modification of coverage under a policy
1505	of portable electronics insurance are those set forth in the
1506	policy.
1507	9. Notice or correspondence required by the policy, or
1508	otherwise required by law, may be provided by electronic means

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if the insurer or licensee maintains proof that the notice or correspondence was sent. Such notice or correspondence may be sent on behalf of the insurer or licensee by the general lines agent appointed by the insurer to supervise the administration of the program. For purposes of this subparagraph, an enrolled customer's provision of an electronic mail address to the insurer or licensee is deemed to be consent to receive notices and correspondence by electronic means if a conspicuously located disclosure is provided to the customer indicating the same.

- 10. The provisions of this chapter requiring submission fingerprints requirements in s. 626.171(4) do not apply to licenses issued to qualified entities under this paragraph.
- 11. A branch location that sells portable electronics insurance may, in lieu of obtaining an appointment from an insurer or warranty association, obtain a single appointment from the associated lead business location licensee and pay the prescribed appointment fee under s. 624.501 if the lead business location has a single appointment from each insurer or warranty association represented and such appointment applies to the lead business location and all of its branch locations. Branch location appointments shall be renewed 24 months after the initial appointment date of the lead business location and every 24 months thereafter. Notwithstanding s. 624.501, the renewal fee applicable to such branch location appointments is \$30 per appointment.
  - 12. For purposes of this paragraph:
- a. "Branch location" means any physical location in this state at which a licensee offers its products or services for

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1538 sale.

- b. "Portable electronics" means personal, self-contained, easily carried by an individual, battery-operated electronic communication, viewing, listening, recording, gaming, computing or global positioning devices, including cell or satellite phones, pagers, personal global positioning satellite units, portable computers, portable audio listening, video viewing or recording devices, digital cameras, video camcorders, portable gaming systems, docking stations, automatic answering devices, and other similar devices and their accessories, and service related to the use of such devices.
- c. "Portable electronics transaction" means the sale or lease of portable electronics or a related service, including portable electronics insurance.

Section 34. Subsection (5) of section 626.601, Florida Statutes, is amended to read:

626.601 Improper conduct; inquiry; fingerprinting.-

(5) If the department or office, after investigation, has reason to believe that an individual may have been found guilty of or pleaded guilty or nolo contendere to a felony or a crime related to the business of insurance in this or any other state or jurisdiction, the department or office may require the individual to file with the department or office a complete set of his or her fingerprints, in accordance with s. 626.171(4), which shall be accompanied by the fingerprint processing fee set forth in s. 624.501. The fingerprints shall be taken by an authorized law enforcement agency or other department-approved entity.

Section 35. Paragraph (d) of subsection (2) of section

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1567	626.8411, Florida Statutes, is amended, and paragraph (f) is
1568	added to subsection (1) of that section, to read:
1569	626.8411 Application of Florida Insurance Code provisions
1570	to title insurance agents or agencies.—
1571	(1) The following provisions applicable to general lines
1572	agents or agencies also apply to title insurance agents or
1573	agencies:
1574	(f) Section 626.172(2)(f), relating to fingerprints.
1575	(2) The following provisions of part I do not apply to
1576	title insurance agents or title insurance agencies:
1577	(d) Section 626.172, except for paragraph (2)(f) of that
1578	<u>section</u> , relating to agent in full-time charge.
1579	Section 36. Paragraph (b) of subsection (1) of section
1580	626.8412, Florida Statutes, is amended to read:
1581	626.8412 License and appointments required
1582	(1) Except as otherwise provided in this part:
1583	(b) A title insurance agent may not sell a title insurance
1584	policy issued by an insurer for which the agent and the agency
1585	$\underline{\text{do}}$ does not hold a current appointment.
1586	Section 37. Paragraph (a) of subsection (3) of section
1587	626.8417, Florida Statutes, is amended to read:
1588	626.8417 Title insurance agent licensure; exemptions
1589	(3) The department may not grant or issue a license as a
1590	title insurance agent to an individual who is found by the
1591	department to be untrustworthy or incompetent, who does not meet
1592	the qualifications for examination specified in s. 626.8414, or
1593	who does not meet the following qualifications:
1594	(a) Within the 4 years immediately preceding the date of
1595	the application for license, the applicant must have completed a

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21-01175A-22 20221874 1596 40-hour <del>classroom</del> course in title insurance, 3 hours of which 1597 are on the subject matter of ethics, as approved by the 1598 department, or must have had at least 12 months of experience in responsible title insurance duties, under the supervision of a 1599 1600 licensed title insurance agent, title insurer, or attorney while 1601 working in the title insurance business as a substantially full-1602 time, bona fide employee of a title insurance agency, title 1603 insurance agent, title insurer, or attorney who conducts real 1604 estate closing transactions and issues title insurance policies 1605 but who is exempt from licensure under subsection (4). If an 1606 applicant's qualifications are based upon the periods of 1607 employment at responsible title insurance duties, the applicant 1608 must submit, with the license application, an affidavit of the 1609 applicant and of the employer affirming the period of such 1610 employment, that the employment was substantially full time, and 1611 giving a brief abstract of the nature of the duties performed by 1612 the applicant. 1613 Section 38. Section 626.8421, Florida Statutes, is amended 1614 1615 626.8421 Number of appointments permitted or required.-A 1616 title agent and a title agency shall be required to have a separate appointment as to each insurer by which they are he or 1617 1618 she is appointed as agents agent. As a part of each appointment there shall be a certified statement or affidavit of an 1619 1620 appropriate officer or official of the appointing insurer 1621 stating that to the best of the insurer's knowledge and belief 1622 the applicant, or its principals in the case of a corporation or 1623 other legal entity, has met the requirements of s. 626.8417. 1624 Section 39. Subsections (1) and (2) of section 626.843,

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Florida Statutes, are amended to read:

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626.843 Renewal, continuation, reinstatement, termination of title insurance agent's and title insurance agency's
appointments appointment.-

- (1) Appointments the appointment of a title insurance agent and a title insurance agency shall continue in force until suspended, revoked, or otherwise terminated, but subject to a renewed request filed by the insurer every 24 months after the original issue dates date of the appointments appointment, accompanied by payments payment of the renewal appointment fees fee and taxes as prescribed in s. 624.501.
- (2) Title insurance agent <u>and title insurance agency</u> appointments shall be renewed pursuant to s. 626.381 for insurance representatives in general.

Section 40. Subsection (1) of section 626.8433, Florida Statutes, is amended to read:

626.8433 Filing of reasons for terminating appointment of title insurance agent <u>and title insurance agency;</u> confidential information.—

(1) Any title insurer that is terminating the appointment of a title insurance agent or title insurance agency, whether such termination is by direct action of the appointing title insurer or by failure to renew or continue the appointment as provided, shall file with the department a statement of the reasons, if any, for, and the facts relative to, such termination.

Section 41. Section 626.8447, Florida Statutes, is amended to read:

626.8447 Effect of suspension or revocation upon other

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21-01175A-22 20221874 1654 licensees, appointees.-In case of the suspension or revocation 1655 of the license and appointment of any title insurance agent or title insurance agency, the licenses and appointments of all 1656 1657 other title insurance agents who knowingly were parties to the 1658 act that which formed the ground for such suspension or 1659 revocation may likewise be suspended or revoked for the same 1660 period as that of the offending title insurance agent or title 1661 insurance agency, but such suspension or revocation does shall 1662 not prevent any title insurance agent, except the one whose 1663 license and appointment was first suspended or revoked, from 1664 being issued an appointment for some other title insurer. 1665 Section 42. Present paragraph (d) of subsection (10) of section 626.854, Florida Statutes, is redesignated as paragraph 1666 1667 (f), and a new paragraph (d) and paragraph (e) are added to that 1668 subsection, to read: 626.854 "Public adjuster" defined; prohibitions.-The 1669 1670 Legislature finds that it is necessary for the protection of the 1671 public to regulate public insurance adjusters and to prevent the 1672 unauthorized practice of law. 1673 (10)1674 (d) Public adjuster compensation may not be based on 1675 amounts attributable to additional living expenses, unless such 1676 compensation is affirmatively agreed to in a separate agreement 1677 that includes a disclosure in substantially the following form: 1678 "I agree to retain and compensate the public adjuster for 1679 adjusting my additional living expenses and securing payment 1680 from my insurer for amounts attributable to additional living 1681 expenses payable under the policy issued on my (home/mobile 1682 home/condominium unit)."

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(e) Public adjuster compensation may not be increased based on a claim being resolved by litigation.

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Section 43. Section 626.8561, Florida Statutes, is amended to read:

626.8561 "Public adjuster apprentice" defined.-The term "public adjuster apprentice" means a person licensed as an alllines adjuster who:

- (1) Is appointed and employed or contracted by a public adjuster or a public adjusting firm;
- (2) Assists the public adjuster or public adjusting firm in ascertaining and determining the amount of any claim, loss, or damage payable under an insurance contract, or who undertakes to effect settlement of such claim, loss, or damage; and
  - (3) Satisfies the requirements of s. 626.8651.

Section 44. Paragraph (e) of subsection (1) and subsection (2) of section 626.865, Florida Statutes, are amended to read:

- 626.865 Public adjuster's qualifications, bond.-
- (1) The department shall issue a license to an applicant for a public adjuster's license upon determining that the applicant has paid the applicable fees specified in s. 624.501 and possesses the following qualifications:
- (e) Has been licensed and appointed in this state as a nonresident public adjuster on a continual basis for the previous 6 months, or has been licensed as an all-lines adjuster, and has been appointed on a continual basis for the previous 6 months as a public adjuster apprentice under s. 626.8561, as an independent adjuster under s. 626.855, or as a company employee adjuster under s. 626.856.
  - (2) At the time of application for license as a public

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1712	adjuster, the applicant shall file with the department a bond
1713	executed and issued by a surety insurer authorized to transact
1714	such business in this state, in the amount of \$50,000,
1715	conditioned for the faithful performance of his or her duties as
1716	a public adjuster under the license for which the applicant has
1717	applied, and thereafter maintain the bond unimpaired throughout
1718	the existence of the license and for at least 1 year after
1719	termination of the license.
1720	$\underline{\text{(a)}}$ The bond $\underline{\text{must}}$ $\underline{\text{shall}}$ be in favor of the department and
1721	$\underline{\text{must}}$ $\underline{\text{shall}}$ specifically authorize recovery by the department of
1722	the damages sustained in case the licensee is guilty of fraud or
1723	unfair practices in connection with his or her business as
1724	public adjuster.
1725	(b) The bond must remain in effect for 1 year after the
1726	expiration or termination of the license.
1727	(c) The aggregate liability of the surety for all such
1728	damages $\underline{\text{may not}}$ $\underline{\text{shall in no event}}$ exceed the amount of the bond.
1729	$\underline{\text{The}}$ Such bond $\underline{\text{may}}$ shall not be terminated unless at least 30
1730	days' written notice is given to the licensee and filed with the
1731	department.
1732	Section 45. Paragraph (a) of subsection (1) and subsection
1733	(3) of section 626.8651, Florida Statutes, are amended to read:
1734	626.8651 Public adjuster apprentice appointment;
1735	qualifications
1736	(1)(a) The department shall issue an appointment as a
1737	public adjuster apprentice to a licensee who:
1738	1. Is licensed as an all-lines adjuster under s. 626.866;
1739	2. Has filed with the department a bond executed and issued
1740	by a surety insurer that is authorized to transact such business

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in this state in the amount of \$50,000, which is conditioned upon the faithful performance of his or her duties as a public adjuster apprentice; and

- 3. Maintains such bond unimpaired throughout the existence of the appointment. The bond must remain in effect for 1 year after the expiration or termination of the license and for at least 1 year after termination of the appointment.
- (3) A public adjuster apprentice has the same authority as the licensed public adjuster or public adjusting firm that employs the apprentice except that an apprentice may not execute contracts for the services of a public adjuster or public adjusting firm. An individual may not be, act as, or hold himself or herself out to be a public adjuster apprentice unless the individual is licensed as an all-lines adjuster and holds a current appointment by a licensed public all-lines adjuster or a public adjusting firm that has designated with the department a primary employs a licensed public adjuster as required by s. 626.8695.

Section 46. Section 626.8696, Florida Statutes, is amended to read:

626.8696 Application for adjusting firm license.-

- (1) The application for an adjusting firm license must include:
- (a) The name of each majority owner, partner, officer, and director of the adjusting firm.
- (b) The resident address of each person required to be listed in the application under paragraph (a).
- (c) The name of the adjusting firm and its principal business address.

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1770	(d) The location of each adjusting firm office and the name				
1771	under which each office conducts or will conduct business.				
1772	(e) The name and license number of the designated primary				
1773	adjuster for each adjusting firm location as required in s.				
1774	<u>626.8695.</u>				
1775	(f) The fingerprints of each individual required to be				
1776	listed in the application under paragraph (a), filed in				
1777	accordance with s. 626.171(4). However, fingerprints need not be				
1778	filed for an individual who is currently licensed and appointed				
1779	under this chapter.				
1780	$\underline{\text{(g)}}$ Any additional information that the department				
1781	requires.				
1782	(2) An application for an adjusting firm license must be				
1783	signed by $\underline{\text{one of the individuals required to be listed in the}}$				
1784	application under paragraph (1)(a) each owner of the firm. If				
1785	the firm is incorporated, the application must be signed by the				
1786	president and secretary of the corporation.				
1787	(3) Each application must be accompanied by payment of any				
1788	applicable fee as prescribed in s. 624.501.				
1789	(4) License fees are not refundable.				
1790	(5) An adjusting firm required to be licensed pursuant to				
1791	s. 626.8695 must remain so licensed for a period of 3 years from				
1792	the date of licensure, unless the license is suspended or				
1793	revoked. The department may suspend or revoke the adjusting				
1794	firm's authority to do business for activities occurring during				
1795	the time the firm is licensed, regardless of whether the				
1796	licensing period has terminated.				
1797	Section 47. Subsection (3) of section 626.8732, Florida				
1798	Statutes, is amended to read:				

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626.8732 Nonresident public adjuster's qualifications,
bond.—

(3) At the time of application for license as a nonresident

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- public adjuster, the applicant shall file with the department a bond executed and issued by a surety insurer authorized to transact surety business in this state, in the amount of \$50,000, conditioned for the faithful performance of his or her duties as a nonresident public adjuster under the license applied for. Thereafter, the applicant shall maintain the bond unimpaired throughout the existence of the license and for 1 year after the expiration or termination of the license.
- (a) The bond must be in favor of the department and must specifically authorize recovery by the department of the damages sustained if the licensee commits fraud or unfair practices in connection with his or her business as nonresident public adjuster.
- (b) The aggregate liability of the surety for all the damages may not exceed the amount of the bond. The bond may not be terminated unless at least 30 days' written notice is given to the licensee and filed with the department.

Section 48. Paragraph (a) of subsection (2) of section 626.8734, Florida Statutes, is amended to read:

 $\ensuremath{\texttt{626.8734}}$  Nonresident all-lines adjuster license qualifications.—

- (2) The applicant must furnish the following with his or her application:
- (a) A complete set of his or her fingerprints in accordance with s. 626.171(4). The applicant's fingerprints must be certified by an authorized law enforcement officer.

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1828	Section 49. Subsection (5) of section 626.9953, Florida				
1829	Statutes, is amended to read:				
1830	626.9953 Qualifications for registration; application				
1831	required				
1832	(5) An applicant must submit a set of his or her				
1833	fingerprints in accordance with s. 626.171(4) to the department				
1834	and pay the processing fee established under s. 624.501(23). The				
1835	department shall submit the applicant's fingerprints to the				
1836	Department of Law Enforcement for processing state criminal				
1837	history records checks and local criminal records checks through				
1838	local law enforcement agencies and for forwarding to the Federal				
1839	Bureau of Investigation for national criminal history records				
1840	checks. The fingerprints shall be taken by a law enforcement				
1841	agency, a designated examination center, or another department-				
1842	approved entity. The department may not approve an application				
1843	for registration as a navigator if fingerprints have not been				
1844	submitted.				
1845	Section 50. Paragraphs (e) and (f) are added to subsection				
1846	(4) of section 633.135, Florida Statutes, to read:				
1847	633.135 Firefighter Assistance Grant Program				
1848	(4) Funds shall be used to:				
1849	(e) Purchase other equipment and tools that improve				
1850	firesafety and fire rescue capabilities for firefighters.				
1851	(f) Purchase protective clothing and equipment compliant				
1852	with NFPA 1977, "Standard on Protective Clothing and Equipment				
1853	for Wildland Fire Fighting and Urban Interface Fire Fighting."				
1854	Section 51. Subsections (4) and (5) of section 633.216,				
1855	Florida Statutes, are amended to read:				
1856	633.216 Inspection of buildings and equipment; orders;				

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firesafety inspection training requirements; certification; disciplinary action.—The State Fire Marshal and her or his agents or persons authorized to enforce laws and rules of the State Fire Marshal shall, at any reasonable hour, when the State Fire Marshal has reasonable cause to believe that a violation of this chapter or s. 509.215, or a rule adopted thereunder, or a minimum firesafety code adopted by the State Fire Marshal or a local authority, may exist, inspect any and all buildings and structures which are subject to the requirements of this chapter

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1869 or structure. 1870 (4) Every firesafety inspector certificate is valid for a 1871 period of 4 years from the date of issuance. Renewal of 1872 certification is subject to the affected person's completing 1873 proper application for renewal and meeting all of the 1874 requirements for renewal as established under this chapter or by 1875 rule adopted under this chapter, which must include completion 1876 of at least 54 hours during the preceding 4-year period of

or s. 509.215 and rules adopted thereunder. The authority to

inspect shall extend to all equipment, vehicles, and chemicals

which are located on or within the premises of any such building

continuing education as required by the rule of the department or, in lieu thereof, successful passage of an examination as

established by the department.

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(5) A previously certified firesafety inspector whose certification has lapsed for 8 years or more must repeat the fire safety inspector training as specified by the division.

Section 52. Paragraph (b) of subsection (4) and paragraphs (a) and (c) of subsection (6) of section 633.408, Florida Statutes, are amended to read:

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1886	633.408 Firefighter and volunteer firefighter training and
1887	certification
1888	(4) The division shall issue a Firefighter Certificate of
1889	Compliance to an individual who does all of the following:
1890	(b) Passes the Minimum Standards Course certification
1891	examination within 12 months after completing the required
1892	courses.
1893	(6)(a) The division may issue a Special Certificate of
1894	Compliance to an individual who does all of the following:
1895	1. Satisfactorily completes the course established $\underline{\text{by rule}}$
1896	by the division and successfully passes any examination
1897	corresponding to such course in paragraph (1)(b) to obtain a
1898	Special Certificate of Compliance.
1899	2. Passes the examination established in paragraph (1)(b)
1900	to obtain a Special Certificate of Compliance.
1901	3. Possesses the qualifications in s. 633.412.
1902	(c) In order to retain a Special Certificate of Compliance,
1903	every 4 years an individual must:
1904	1. Be active as a firefighter;
1905	2. Maintain a current and valid fire service instructor
1906	certificate, instruct at least 40 hours during the 4-year
1907	period, and provide proof of such instruction to the division,
1908	which proof must be registered in an electronic database
1909	designated by the division; or
1910	3. Within 6 months before the 4 year period expires,
1911	successfully complete a Firefighter Retention Refresher Course
1912	consisting of a minimum of 40 hours of training as prescribed by
1913	<del>rule.</del>
1914	Section 53. Subsections (1) and (4) of section 633.414,

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Florida Statutes, are amended to read:

 $\ensuremath{\mathsf{633.414}}$  Retention of firefighter and volunteer firefighter certifications.—

- (1) In order for a firefighter to retain her or his Firefighter Certificate of Compliance or Special Certificate of Compliance, every 4 years he or she must meet the requirements for renewal provided in this chapter and by rule, which must include at least one of the following:
- (a) Be active as a firefighter. As used in this section, the term "active" means being employed as a firefighter or providing service as a volunteer firefighter as evidenced by the individual's name appearing on a fire service provider's employment roster in the Florida State Fire College database or a letter by the fire service provider attesting to dates of employment.
- (b) Maintain a current and valid fire service instructor certificate, instruct at least 40 hours during the 4-year period, and provide proof of such instruction to the division, which proof must be registered in an electronic database designated by the division.
- (c) Before the expiration of the certificate Within 6 months before the 4 year period expires, successfully complete a Firefighter Retention Refresher Course consisting of a minimum of 40 hours of training to be prescribed by rule.
- (d) <u>Before the expiration of the certificate</u> Within 6 months before the 4-year period expires, successfully retake and pass the Minimum Standards Course examination pursuant to s. 633.408.
  - (4) For the purposes of this section, the term "active"

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means being employed as a firefighter or providing service as a volunteer firefighter for a cumulative period of 6 months within a 4 year period.

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The 4-year period may, in the discretion of the department, be extended to 12 months after discharge from military service if the military service does not exceed 3 years, but in no event more than 6 years from the date of issue or renewal, if applicable, for an honorably discharged veteran of the United States Armed Forces or the spouse of such a veteran. A qualified individual must provide a copy of a military identification card, military dependent identification card, military service record, military personnel file, veteran record, discharge paper, or separation document that indicates such member is currently in good standing or such veteran is honorably discharged. 

Section 54. Subsection (4) of section 648.34, Florida Statutes, is amended to read:

648.34 Bail bond agents; qualifications .-

(4) The applicant shall furnish, with his or her application, a complete set of his or her fingerprints in accordance with s. 626.171(4) and a recent credential-sized, fullface photograph of the applicant. The applicant's fingerprints shall be certified by an authorized law enforcement officer. The department shall not authorize an applicant to take the required examination until the department has received a report from the Department of Law Enforcement and the Federal Bureau of Investigation relative to the existence or nonexistence of a criminal history report based on the

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1973 applicant's fingerprints. 1974 Section 55. Subsection (4) of section 648.355, Florida 1975 Statutes, is amended to read: 1976 648.355 Temporary limited license as limited surety agent 1977 or professional bail bond agent; pending examination .-1978 (4) The applicant shall furnish, with the application for 1979 temporary license, a complete set of the applicant's 1980 fingerprints in accordance with s. 626.171(4) and a recent 1981 credential-sized, fullface photograph of the applicant. The 1982 applicant's fingerprints shall be certified by an authorized law 1983 enforcement officer. The department shall not issue a temporary 1984 license under this section until the department has received a 1985 report from the Department of Law Enforcement and the Federal 1986 Bureau of Investigation relative to the existence or 1987 nonexistence of a criminal history report based on the 1988 applicant's fingerprints. 1989 Section 56. Subsection (4) is added to section 648.46, 1990 Florida Statutes, to read: 1991 648.46 Procedure for disciplinary action against 1992 licensees.-1993 (4) The expiration, nonrenewal, or surrender of licensure 1994 under this chapter does not eliminate the jurisdiction of the 1995 licensing authority to investigate and prosecute for a violation 1996 committed by a licensee while licensed under this chapter. The 1997 prosecution of any matter may be initiated or continued 1998 notwithstanding the withdrawal of a complaint. 1999 Section 57. Paragraph (d) of subsection (2) and paragraphs

Statutes, are amended, and paragraph (i) is added to subsection  ${\tt Page~69~of~78}$ 

(b), (c), and (e) of subsection (3) of section 766.105, Florida

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2002	(3) and subsection (4) is added to that section, to read:
2003	766.105 Florida Patient's Compensation Fund
2004	(2) COVERAGE.—
2005	(d)1. Any health care provider who participates in the fund
2006	and who does not meet the provisions of paragraph (b) shall not
2007	be covered by the fund.
2008	2. Annually, the Agency for Health Care Administration
2009	shall require documentation by each hospital that such hospital
2010	is in compliance, and will remain in compliance, with the
2011	provisions of this section. The agency shall review the
2012	documentation and then deliver the documentation to the board of
2013	governors. At least 60 days before the time a license will be
2014	issued or renewed, the agency shall request from the board of
2015	governors a certification that each hospital is in compliance
2016	with the provisions of this section. The board of governors
2017	shall not be liable under the law for any erroneous
2018	certification. The agency may not issue or renew the license of
2018 2019	certification. The agency may not issue or renew the license of any hospital which has not been certified by the board of
2019	any hospital which has not been certified by the board of
2019	any hospital which has not been certified by the board of governors. The license of any hospital that fails to remain in
2019 2020 2021	any hospital which has not been certified by the board of governors. The license of any hospital that fails to remain in compliance or fails to provide such documentation shall be
2019 2020 2021 2022	any hospital which has not been certified by the board of governors. The license of any hospital that fails to remain in compliance or fails to provide such documentation shall be revoked or suspended by the agency.
2019 2020 2021 2022 2023	any hospital which has not been certified by the board of governors. The license of any hospital that fails to remain in compliance or fails to provide such documentation shall be revoked or suspended by the agency.  (3) THE FUND
2019 2020 2021 2022 2023 2024	any hospital which has not been certified by the board of governors. The license of any hospital that fails to remain in compliance or fails to provide such documentation shall be revoked or suspended by the agency.  (3) THE FUND.—  (b) Fund administration and operation.—
2019 2020 2021 2022 2023 2024 2025	any hospital which has not been certified by the board of governors. The license of any hospital that fails to remain in compliance or fails to provide such documentation shall be revoked or suspended by the agency.  (3) THE FUND.—  (b) Fund administration and operation.—  1. The fund shall operate subject to the supervision and
2019 2020 2021 2022 2023 2024 2025 2026	any hospital which has not been certified by the board of governors. The license of any hospital that fails to remain in compliance or fails to provide such documentation shall be revoked or suspended by the agency.  (3) THE FUND.—  (b) Fund administration and operation.—  1. The fund shall operate subject to the supervision and approval of the Chief Financial Officer or his or her designee a
2019 2020 2021 2022 2023 2024 2025 2026 2027	any hospital which has not been certified by the board of governors. The license of any hospital that fails to remain in compliance or fails to provide such documentation shall be revoked or suspended by the agency.  (3) THE FUND.—  (b) Fund administration and operation.—  1. The fund shall operate subject to the supervision and approval of the Chief Financial Officer or his or her designee a board of governors consisting of a representative of the

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21-01175A-22 representative of physicians' insurance appointed by the Chief insurance appointed by the Chief Financial Officer, another member to serve as vice chair of the board. The members of the board shall be appointed to serve terms of 4 years, general public by the Chief Financial Officer, an attorned shall be appointed for terms of 4 years. Each appointed member may designate in writing to the chair an alternate to act in the

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2060	member's absence or incapacity. A member of the board, or the
2061	member's alternate, may be reimbursed from the assets of the
2062	fund for expenses incurred by him or her as a member, or
2063	alternate member, of the board and for committee work, but he or
2064	she may not otherwise be compensated by the fund for his or her
2065	service as a board member or alternate.
2066	2. There shall be no liability on the part of, and no cause
2067	of action of any nature shall arise against, the fund or its
2068	agents or employees, professional advisers or consultants,

agents or employees, professional advisers or consultants, members of the board of governors or their alternates, or the Department of Financial Services or the Office of Insurance Regulation of the Financial Services Commission or their representatives for any action taken by them in the performance of their powers and duties pursuant to this section.

- (c) Powers of the fund.—The fund has the power to:
- 1. Sue and be sued, and appear and defend, in all actions and proceedings in its name to the same extent as a natural person.
- 2. Adopt, change, amend, and repeal a plan of operation, not inconsistent with law, for the regulation and administration of the affairs of the fund. The plan and any changes thereto shall be filed with the Office of Insurance Regulation of the Financial Services Commission and are all subject to its approval before implementation by the fund. All fund members, board members, and employees shall comply with the plan of operation.
- Have and exercise all powers necessary or convenient to effect any or all of the purposes for which the fund is created.
  - 4. Enter into such contracts as are necessary or proper to

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carry out the provisions and purposes of this section.

- 5. Employ or retain such persons as are necessary to perform the administrative and financial transactions and responsibilities of the fund and to perform other necessary or proper functions unless prohibited by law.
- 6. Take such legal action as may be necessary to avoid payment of improper claims.
- 7. Indemnify any employee, agent, member of the board of governors or his or her alternate, or person acting on behalf of the fund in an official capacity, for expenses, including attorney's fees, judgments, fines, and amounts paid in settlement actually and reasonably incurred by him or her in connection with any action, suit, or proceeding, including any appeal thereof, arising out of his or her capacity in acting on behalf of the fund, if he or she acted in good faith and in a manner he or she reasonably believed to be in, or not opposed to, the best interests of the fund and, with respect to any criminal action or proceeding, he or she had reasonable cause to believe his or her conduct was lawful.
  - (e) Fund accounting and audit .-
- 1. Money shall be withdrawn from the fund only upon a voucher as authorized by the <u>Chief Financial Officer or his or</u> her designee board of governors.
- 2. All books, records, and audits of the fund shall be open for reasonable inspection to the general public, except that a claim file in possession of the fund, fund members, and their insurers is confidential and exempt from the provisions of s. 119.07(1) and s. 24(a), Art. I of the State Constitution until termination of litigation or settlement of the claim, although

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CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2022 SB 1874

medical records and other portions of the claim file may remain confidential and exempt as otherwise provided by law. Any book, record, document, audit, or asset acquired by, prepared for, or paid for by the fund is subject to the authority of the Department of Financial Services board of governors, which shall be responsible therefor.

21-01175A-22

- 3. Persons authorized to receive deposits, issue vouchers, or withdraw or otherwise disburse any fund moneys shall post a blanket fidelity bond in an amount reasonably sufficient to protect fund assets. The cost of such bond shall be paid from the fund.
- 4. Annually, the fund shall furnish, upon request, audited financial reports to any fund participant and to the Office of Insurance Regulation and the Joint Legislative Auditing Committee. The reports shall be prepared in accordance with accepted accounting procedures and shall include income and such other information as may be required by the Office of Insurance Regulation or the Joint Legislative Auditing Committee.
- 5. Any money held in the fund shall be invested in interest-bearing investments by the board of governors of the fund as administrator. However, in no case may any such money be invested in the stock of any insurer participating in the Joint Underwriting Association authorized by s. 627.351(4) or in the parent company of, or company owning a controlling interest in, such insurer. All income derived from such investments shall be credited to the fund.
- 2144 6. Any health care provider participating in the fund may
  2145 withdraw from such participation only at the end of a fiscal
  2146 year; however, such health care provider shall remain subject to

Page 74 of 78

21-01175A-22 20221874 2147 any assessment or any refund pertaining to any year in which 2148 such member participated in the fund. 2149 (i) Dissolution of the fund.—The fund shall operate subject 2150 to the supervision of the Chief Financial Officer or his or her 2151 designee, pursuant to the policies and procedures and under the 2152 auspices of the Division of Rehabilitation and Liquidation, 2153 until the Department of Financial Services executes a legal 2154 dissolution of the fund on or before December 31, 2023. Before 2155 the legal dissolution of the fund, the Department of Financial 2156 Services must: 2157 1. Obtain all existing records and retain necessary records 2158 of the fund pursuant to law. 2159 2. Identify all remaining property held by the fund and 2160 attempt to return such property to its owners and, for property 2161 that cannot be returned to the owner, transfer such property to 2162 the Department of Financial Services, Division of Unclaimed 2163 Property. 2164 3. Make a final accounting of the finances of the fund. 2165 4. Ensure that the fund has met all its obligations 2166 pursuant to structured settlements, annuities, or other 2167 instruments established to pay covered claims, and, if the fund 2168 has not done so, attempt to meet such obligations before final 2169 and complete dissolution of the fund. 2170 5. Sell or otherwise dispose of all physical assets of the 2171 fund. 2172 6. Execute a legal dissolution of the fund.

Page 75 of 78

the Chief Financial Officer for deposit in the General Revenue

7. Transfer any remaining money or assets of the fund to

2173

2174

2175

Fund.

 ${f CODING:}$  Words  ${f stricken}$  are deletions; words  ${f underlined}$  are additions.

Florida Senate - 2022 SB 1874

20221874

21-01175A-22

	<del></del>			
2176	(4) REPEAL.—This section is repealed January 1, 2024.			
2177	Section 58. Paragraph (b) of subsection (1) of section			
2178	945.6041, Florida Statutes, is amended, and paragraph (c) is			
2179	added to that subsection, to read:			
2180	945.6041 Inmate medical services.—			
2181	(1) As used in this section, the term:			
2182	(b) "Health care provider" means:			
2183	1. A hospital licensed under chapter 395.			
2184	2. A physician or physician assistant licensed under			
2185	chapter 458.			
2186	3. An osteopathic physician or physician assistant licensed			
2187	under chapter 459.			
2188	4. A podiatric physician licensed under chapter 461.			
2189	5. A health maintenance organization certificated under			
2190	<pre>part I of chapter 641.</pre>			
2191	6. An ambulatory surgical center licensed under chapter			
2192	<u>395.</u>			
2193	$\overline{7}$ . Other medical facility as defined in paragraph (c).			
2194	8. A professional association, partnership, corporation,			
2195	joint venture, or other association by the individuals set forth			
2196	$\underline{\text{in subparagraphs 2., 3., and 4. for professional activity}}$ $\underline{\text{has}}$			
2197	the same meaning as provided in s. 766.105.			
2198	(c) "Other medical facility" means a facility the primary			
2199	purpose of which is to provide human medical diagnostic services			
2200	or a facility providing nonsurgical human medical treatment and			
2201	in which the patient is admitted to and discharged from such			
2202	$\underline{\text{facility within the same working day, and which is not part of } a}$			
2203	hospital. However, a facility existing for the primary purpose			
2204	of performing terminations of pregnancy or an office maintained			

Page 76 of 78

	21-01175A-22 20221874					
2205	by a physician or dentist for the practice of medicine shall not					
2206	be construed to be an other medical facility.					
2207	Section 59. Paragraph (a) of subsection (1) of section					
2208	985.6441, Florida Statutes, is amended, and paragraph (c) is					
2209	added to that subsection, to read:					
2210	985.6441 Health care services.—					
2211	(1) As used in this section, the term:					
2212	(a) "Health care provider" means:					
2213	1. A hospital licensed under chapter 395.					
2214	2. A physician or physician assistant licensed under					
2215	chapter 458.					
2216	3. An osteopathic physician or physician assistant licensed					
2217	under chapter 459.					
2218	4. A podiatric physician licensed under chapter 461.					
2219	5. A health maintenance organization certificated under					
2220	part I of chapter 641.					
2221	6. An ambulatory surgical center licensed under chapter					
2222	<u>395.</u>					
2223	7. Other medical facility as defined in paragraph (c).					
2224	8. A professional association, partnership, corporation,					
2225	joint venture, or other association by the individuals set forth					
2226	in subparagraphs 2., 3., and 4. for professional activity has					
2227	the same meaning as provided in s. 766.105.					
2228	(c) "Other medical facility" means a facility the primary					
2229	purpose of which is to provide human medical diagnostic services					
2230	or a facility providing nonsurgical human medical treatment and					
2231	in which the patient is admitted to and discharged from such					
2232	facility within the same working day, and which is not part of a					
2233	hospital. However, a facility existing for the primary purpose					

Page 77 of 78

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2022 SB 1874

	21-01175A-22 20221874_				
2234	of performing terminations of pregnancy or an office maintained				
2235	by a physician or dentist for the practice of medicine shall not				
2236	be construed to be an other medical facility.				
2237	Section 60. All powers, duties, functions, records,				
2238	offices, personnel, associated administrative support positions,				
2239	property, pending issues, existing contracts, administrative				
2240	authority, and administrative rules relating to the Stop Inmate				
2241	Fraud Program within the Department of Financial Services are				
2242	transferred by a type two transfer as defined in s. 20.06(2),				
2243	Florida Statutes, to the Department of Economic Opportunity.				
2244	Section 61. Except as otherwise expressly provided in this				
2245	act, this act shall take effect July 1, 2022.				

Page 78 of 78

· ·	THE FIORIGA SCHARE	
Meeting Date  BANKIN, AND INSURANCE	APPEARANCE RECO  Deliver both copies of this form to  Senate professional staff conducting the meeting	Bill Number or Topic
Name/ ASHA CA	INSURANCE	Amendment Barcode (if applicable)
Address 200 E. GAINE	Advocate	TASHA. CANKA @ my floridacto.
City	FL 32399 State Zip	
<b>Speaking:</b> For Aga	inst 🗌 Information OR Waive Spe	aking: 🗹 In Support 🗌 Against
	PLEASE CHECK ONE OF THE FOLLOW	ING:
l am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:
	The office of the Insurance	A Alvocate

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules pdf (fisenate.gov)

This form is part of the public record for this meeting.

### The Florida Consta

	The Florida Senate			
$I_{\perp}$	25/2022 APPEARANCE RECORD	58 1874		
	Meeting Date Deliver both copies of this form to	Bill Number or Topic		
Bank	Senate professional staff conducting the meeting			
Carrie	Committee	Amendment Barcode (if applicable)		
Name	Meredith Snowden Phone (850)	510-9257		
Name		1		
Address	150 S. Monroe St. Suite 300 Email Mere	edith @ leathfl. com		
	Street			
	Tallahassee FL 32301			
	City State Zip			
	Speaking: For Against Information OR Waive Speaking:	In Support Against		
PLEASE CHECK ONE OF THE FOLLOWING:				

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. \$11.045 and Joint Rule 1. 2020-2022 Joint Rules pdf (flsenate.gov)

Florida Workers' compensation Joint Underwriting Association

l am a registered lobbyist,

This form is part of the public record for this meeting.

I am appearing without

compensation or sponsorship.

S-001 (08/10/2021)

I am not a lobbyist, but received

(travel, meals, lodging, etc.),

sponsored by:

something of value for my appearance

## **APPEARANCE RECORD**

1	874	
_ 1	DTI	

Bill Number or Topic

	Banking & Insurance	Deliver both copies Senate professional staff co		9	_	
	Committee			Amendment Barcode (if applicable)		
	NameAustin	Stowers	Phone	850 413 - 5939	=	
7	Address PL 11 The	e Capital	Email	austin.stowers@myfloridacfo.co	<u>)^</u>	
	Tallahassee	FL 32399 State Zip		5		
	Speaking: For	Against Information	<b>R</b> Waive Spea	ıking: 🔀 In Support 🗌 Against		
	PLEASE CHECK ONE OF THE FOLLOWING:					
	I am appearing without compensation or sponsorship.	I am a registered lob representing:  CFO Patron  Dept. of Fina	iis	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:		

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules pdf (fisenate.gov)

This form is part of the public record for this meeting.

JAN 25, 2027	APPEARANCE	RECORD	SB 1874
Meeting Date  BANKING & I NSUVO	Deliver both copies of Senate professional staff cond		Bill Number or Topic
Name Chief Ray		Phone	Amendment Barcode (if applicable)
Address ZZI Pinew		1110116	ayoffca.org
Street  TO LLANDSSES			
City	State Zip		
Speaking: For [	Against Information OR	Waive Speaking:	In Support Against
	PLEASE CHECK ONE OF 1	THE FOLLOWING:	
I am appearing without compensation or sponsorship.	I am a registered lobbyis representing:	st,	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:
Florida Fire	Chiets ASSOC.		sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules pdf (fisenate gov)

This form is part of the public record for this meeting.

			lorida Senate	CR	1274
(	-25-202	APPEARA	ANCE RECOR	RD = 30	1011
	Meeting Date	Deliver bot	h copies of this form to Il staff conducting the meetin	Bill N	Number or Topic 330
N	Committee	Garcia	Phone		at Barcode (if applicable)
Name			Thoric	933-71	50
Address		P.O.BOX 1	1069 Email		
, radi ess	Street  Tallahissee  City	Fzan	32301	cessiegas ia icl	law @
	Speaking: For .	Against  Information	<b>OR</b> Waive Spea	aking: In Support	] Against
		PLEASE CHECK (	ONE OF THE FOLLOW		
I am appearing without compensation or sponsorship.  I am a registered lobbyist, compensation or sponsorship.  I am a registered lobbyist, something of value for my (travel, meals, lodging, etc.)			f value for my appearance		
		Pla. Justice	Associati	•	

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules pdf (flsenate.gov)

This form is part of the public record for this meeting.

# **APPEARANCE RECORD**

	Meeting Date		iver both copies of this fo		on 4000
Bank	ing & Insurance	Senate pro	fessional staff conducting	the meeting	334330
-	Committee				Amendment Barcode (if applicable)
Name	Joshua Harris -	·FJA		_ Phone	-435-7000
Nume	<del></del>				
Address	31 South Bayle	en Street, Suite 600	)	<sub>_ Email</sub> jhar	ris@levinlaw.com
	Street				
	Pensacola	FL	32502		
	City	State	Zip		
	<b>Speaking:</b> For	Against Informat	ion <b>OR</b> w	aive Speaking:	In Support  Against
	PLEASE CHECK ONE OF THE FOLLOWING:				
	n appearing without npensation or sponsorship.		registered lobbyist, senting:		I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules pdf (flsenate gov)

This form is part of the public record for this meeting.

January 25, 2022

### APPEARANCE RECORD

Bill Number or Topic

Deliver both copies of this form to

22 11 22 0

Banking & Insurance	Senate professional staff conducting the meeting	354330	
Name Austin Stowers	Phone	Amendment Barcode (if applicable)  850 413 - 5939	
Address PL 11 The Capital	Email <u>austi</u>	n. Stowers@myfloridacfo.com	
Tallahassee FL City State	32399 Zip		
Speaking: For Against	Information <b>OR</b> Waive Speaking:	] In Support	
F	PLEASE CHECK ONE OF THE FOLLOWING:		
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:  CFO Jimmy Patroni'S  Dept. of Financial ServiceS	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:	

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules, pdf (fisenate, aov)

This form is part of the public record for this meeting.

Meeting Date

	,,,,			
1/2=/22	APPEARANCE RECORD	SB 1874		
Meeting Date	Deliver both copies of this form to	Bill Number or Topic		
BANKIN AND INSURANCE	Senate professional staff conducting the meeting	# 334330		
Committee		Amendment Barcode (if applicable)		
Name TASHA CARTER	INSURANCE CONSUMER Phone	850-413-2868		
Name	Advocate			
Address 200 E GAINS S		15HA. Cota @ mythulacto.		
Street		con		
City FL	32399 te Zip			
<b>Speaking:</b> For Against	Information OR Waive Speaking:	In Support		
PLEASE CHECK ONE OF THE FOLLOWING:				
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.),		
Office	E of the INSUMME CONSUMEN ANDVOICETE	sponsored by:		

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules, pdf (fisenate gov)

This form is part of the public record for this meeting.

		The Florida Se	enate	
	1/25/22	APPEARANCE	RECORD	SB 1874
	Meeting Date	Deliver both copies of t		Bill Number or Topic
B	ANKIN AND INSUMAN			# 467244
	Committee			Amendment Barcode (if applicable)
Name	LASHA CARLER -	LNSUMAN CONSUMER All	Phone	850-413-2868
rtarric		CA		
Address	200 E. GASHES	Street	Email /AS	Ha. CAND My Flier concern
, (00.000	Street	THE STATE OF THE S		
	City / Allahassee	FL 32399 State Zip	<del></del>	
	Speaking: For A	Against Information OR	Waive Speaking:	In Support Against
		PLEASE CHECK ONE OF T	HE FOLLOWING:	
□ lar	n appearing without	I am a registered lobbyis	t,	I am not a lobbyist, but received
	npensation or sponsorship.	representing:		something of value for my appearance (travel, meals, lodging, etc.),
			aucher Aline	
	Office	LE of the INSURANCE CO	MOUNT PHOOR	

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules, pdf (fisenate gov)

This form is part of the public record for this meeting.

#### THE FLORIDA SENATE



Tallahassee, Florida 32399-1100

COMMITTEES:
Banking and Insurance, Chair
Agriculture
Appropriations Subcommittee on Agriculture,
Environment, and General Government
Appropriations Subcommittee on Transportation,
Tourism, and Economic Development

JOINT COMMITTEE:
Joint Legislative Auditing Committee

Judiciary

SENATOR JIM BOYD 21st District

January 25, 2022

President Wilton Simpson 409, The Capitol 404 South Monroe Street Tallahassee, FL 32399-1100

Dear President Simpson:

I am writing to request approval to be excused from the Committee on Banking and Insurance meeting scheduled for today, Tuesday, January 25, 2022, due to illness.

I appreciate your consideration in this matter.

Sincerely,

Jim Boyd

cc: James Knudson Amaura Canty

Senate Secretary

### **CourtSmart Tag Report**

Room: KB 412 Case No.: - Type: Caption: Senate Banking and Insurance Committee Judge:

Started: 1/25/2022 3:31:09 PM

Ends: 1/25/2022 4:01:16 PM Length: 00:30:08

**3:31:08 PM** Meeting called to order, roll call

**3:31:15 PM** Chair Boyd is excused from today's meeting

**3:31:53 PM** Comments by Vice Chair Broxson

3:32:38 PM Tab 6 - SB 1526 Public Records/Annuity Contract Payees by Senator Boyd

**3:32:45 PM** Senator Burgess presenting for Senator Boyd

3:34:23 PM Amendment Barcode 345288

3:35:07 PM Amendment Barcode 345288 is adopted

3:35:26 PM Tim Stanfield, National Assoc. of Settlement Purchasers, waives in support

3:35:41 PM Senator Rodrigues comments

**3:36:15 PM** Senator Burgess closes on the bill

3:36:27 PM Roll call on CS/SB 1526

**3:36:36 PM** CS/SB 1526 is reported favorably

**3:37:01 PM** Tab 5 - SB 1502 Estates and Trusts by Senator Powell

**3:37:07 PM** Senator Powell presenting

**3:38:31 PM** Amendment Barcode 971550

3:38:42 PM French Brown, Tax Section of The Florida Bar, waives in support

3:39:36 PM Amendment Barcode 971550 is adopted

3:39:53 PM Martha Edenfield, Real Property, Probate and Trust Law Section of The Fla. Bar, waives in support

3:40:06 PM Senator Powell closes on the bill

3:40:18 PM Roll call on CS/SB 1502

**3:40:24 PM** CS/SB 1502 is reported favorably

3:40:59 PM Tab 2 - CS/SB 266 Motor Vehicle Insurance

**3:41:05 PM** Senator Diaz presenting the bill

3:42:03 PM Question by Senator Brandes

3:42:11 PM Response by Senator Diaz

**3:42:25 PM** Lisa Henning, Fraternal Order of Police, waives in support

**3:42:39 PM** Senator Diaz waives close

**3:42:44 PM** Roll call on CS/SB 266

3:42:50 PM CS/SB 266 is reported favorably

3:43:12 PM Tab 3 - CS/SB 926 Licensure Examinations for Dental Practitioners

**3:43:17 PM** Senator Albritton presenting

3:43:56 PM Amendment Barcode 610222

3:44:09 PM Alexandra Abboud, Florida Dental Assoc., waives in support

3:44:48 PM Amendment Barcode 610222 is adopted

3:45:06 PM Phillip Sunserman, Americans for Prosperity waives in support

3:45:11 PM Leslie Dughi, Florida Dental Assoc. waives in support

**3:45:17 PM** Alexandra Abboud, Florida Dental Assoc., waives in support

3:45:39 PM Senator Albritton waives close

**3:45:44 PM** Roll call on CS/CS/SB 926

**3:45:58 PM** CS/CS/SB 926 is reported favorably

3:46:15 PM Tab 1 - SB 186 Citizens Property Insurance Corporation by Senator Brandes

**3:46:17 PM** Senator Brandes presenting the bill

**3:46:33 PM** Amendment Barcode 154092

3:48:14 PM Barcode 565560 Amend to the Amend

3:48:26 PM Sub. Amend. 811218

3:49:38 PM Sub. Amendment adopted

3:49:46 PM Back on the main amendment 154092 as amended

3:50:00 PM Paul Handerhan, FAIR, waives in support

**3:50:10 PM** Amendment Barcode 154092 is adopted

**3:50:32 PM** Paul Handerhan, FAIR, waives in support

**3:50:38 PM** Julie Fess, Security First, waives in support

**3:50:39 PM** Carolyn Johnson, Fla. Chamber of Commerce, waives in support

3:50:52 PM	Senator Brandes waives close
3:51:00 PM	Roll call on CS/SB 186
3:51:08 PM	CS/SB 186 is reported favorably
3:51:31 PM	Tab 7 - SB 1874 Department of Financial Services by Senator Boyd
3:51:39 PM	Senator Burgess is presenting for Senator Boyd
3:52:10 PM	Barcode 334330 Delete all
3:53:17 PM	Barcode 467244 Amend. to the Amend.
3:53:46 PM	Senator Rouson for a question
3:53:51 PM	Senator Brandes responds
3:54:09 PM	Tasha Carter, Office of the Insurance Consumer Advocate, waives in support
3:54:48 PM	Amendment Barcode 467244 adopted
3:54:59 PM	Tasha Carter, Office of the Insurance Consumer Advocate, waives in support
3:55:24 PM	Austin Stowers, CFO Patronis Dept. of Financial Services, waives in support
3:55:28 PM	Joshua Harris, FJA, waives in support
3:55:30 PM	Reggie Garcia, Fla. Justice Assoc., waives in support
3:55:37 PM	Amendment Barcode 334330 is adopted
3:56:06 PM	Tasha Carter, Office of the Insurance Consumer Advocate, waives in support
3:56:10 PM	Meredith Snowden, Florida Workers' Comp. Join Underwriting Assoc., waives in support
3:56:15 PM	Austin Stowers, CFO Jimmy Patronis - Dept. of Financial Services, waives in support
3:56:18 PM	Chief Ray Cohburn, Florida Fire Chiefs Assoc., waives in support
3:56:30 PM	Senator Burgess waives close
3:56:35 PM	Roll call on CS/SB 1874
3:56:43 PM	CS/SB 1874 is reported favorably
3:57:11 PM	Senator Broxson passes chair to Senator Rouson
3:57:25 PM	Tab 4 - Breach of Bond Costs by Senator Broxson
3:57:29 PM	Senator Broxson presenting the bill
3:58:47 PM	Amendment Barcode 810412
3:58:57 PM	Andrew Kalel, Florida Bail Agents Assoc., waives in support of the amendment
3:59:28 PM	Amendment Barcode 810412 is adopted
3:59:38 PM	Senator Broxson waives close
4:00:15 PM	Roll call on CS/SB 1182
4:00:23 PM	CS/SB 1182 is reported favorably
4:00:45 PM	Senator Rouson gives chair back to Senator Broxson
4:01:01 PM	Senator Rouson moves to adjourn