Tab 1	SB	750 by Hu	tson, Be	an; (Compare to CS/CS/H 056	53) Temporary Cash Assistance Program
648412	D	S	FAV	CF, Hutson	Delete everything after 02/17 06:00 PM

Tab 2	CS/S	SB 794 by	JU, Ring	g; (Similar to CS/H 0615) Diss	solution of Marriage Parenting Plans	
229542	Α	S		CF, Hutson	Delete L.33 - 36:	02/16 02:34 PM
627662	SA	S	FAV	CF, Hutson	Delete L.33 - 36:	02/17 06:00 PM

The Florida Senate

COMMITTEE MEETING EXPANDED AGENDA

CHILDREN, FAMILIES, AND ELDER AFFAIRS Senator Sobel, Chair Senator Altman, Vice Chair

MEETING DATE: Wednesday, February 17, 2016

TIME:

4:00—6:00 p.m. 301 Senate Office Building PLACE:

MEMBERS: Senator Sobel, Chair; Senator Altman, Vice Chair; Senators Dean, Detert, Garcia, Hutson, and Ring

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	SB 750 Hutson / Bean (Compare CS/CS/H 563)	Temporary Cash Assistance Program; Adding a requirement of proof of application for employment to eligibility requirements for receiving services or temporary cash assistance; decreasing the lifetime cumulative total time limit for which an applicant or current participant may receive temporary cash assistance; adding proof of application for employment to the work activity requirements for a participant in the temporary cash assistance program, etc. CF 01/14/2016 Temporarily Postponed CF 02/17/2016 Fav/CS AHS AP	Fav/CS Yeas 3 Nays 1
2	CS/SB 794 Judiciary / Ring (Similar CS/H 615)	Dissolution of Marriage Parenting Plans; Requiring that parenting plans provide that either parent may consent to mental health treatment for the child if the court orders shared parental responsibility; providing that the consenting parent shall be financially responsible for certain costs of such treatment, etc.	Fav/CS Yeas 3 Nays 1
		JU 02/09/2016 Fav/CS CF 02/17/2016 Fav/CS RC	
3	Impact of Poverty on Florida Childre Economic and Demographic Resea	en and Families - Amy Baker, Coordinator, Office of arch	Discussed

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

BILL:	CS/SB 750	Troissolonal stail of the	<u> </u>	en, Families, and Elder Affairs
NTRODUCER:	Children, Fa	amilies, and Elder Affa	irs Committee an	d Senators Hutson and Bean
SUBJECT:	Temporary	Cash Assistance Progr	ram	
DATE:	February 18	s, 2016 REVISED:		
	=			
ANAL	_YST	STAFF DIRECTOR	REFERENCE	ACTION
	_YST	STAFF DIRECTOR Hendon	REFERENCE CF	ACTION Fav/CS
	_YST		_	

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

CS/SB 750 makes changes to the state's main economic assistance program for families in poverty, Temporary Assistance for Needy Families, administered by the Department of Children and Families. The program supports families in poverty by providing cash assistance. The bill changes the way income from noncitizen parents is counted in determining eligibility.

The bill would have a positive fiscal impact to the state and has an effective date of July 1, 2016.

II. Present Situation:

The Temporary Assistance for Needy Families (TANF) is a block grant that provides federal funding to states for a wide range of benefits and activities to support indigent families. It is best known for providing cash assistance to needy families with children. The TANF program was created in the 1996 welfare reform law as part of the Personal Responsibility and Work Opportunity Reconciliation Act. In Florida, the 1996 legislature passed the Work and Gain Economic Self-Sufficiency Act in anticipation of passage of federal welfare reform.

The purpose of TANF is to:

• provide assistance to needy families with children so that they can live in their own home or the homes of relatives;

¹ Temporary Assistance for Needy Families, An Overview of Program Requirements. June 2015. Department of Children and Families, see http://www.dcf.state.fl.us/programs/access/docs/TANF%20101%20final.pdf (last visited Dec. 18, 2015).

• to end the dependency of needy parents on government benefits through work, job preparation, and marriage;

- to reduce the incidence of out-of-wedlock pregnancies; and
- to promote the formation and maintenance of two-parent families.²

Eligibility

Florida law specifies two major categories of families who are eligible for TANF cash assistance, those families that are work-eligible, and those child-only cases.³ While many of the basic eligibility requirements apply to all of these categories, there are some distinctions between the categories in terms of requirements and restrictions.

Work-Eligible Cases

Within the TANF work-eligible cases, there are single parent families and two-parent families. Single parent families can receive cash assistance for the parent and the children. The parent is subject to all of the financial and non-financial requirements described below including the work requirements and time limits. Single parents with a child under age six meet the participation rate with 20 hours of work participation per week.

Two-parent families with children are eligible on the same basis as single-parent families except the work requirement for two-parent families includes a higher number of hours of participation per week (35 hours or 55 hours if child care is subsidized) than required for single-parent families (30 hours).

Child-Only Cases

There are two child-only types of TANF cases. The first is where the child is living with a relative or situations where a custodial parent is not eligible to be included in the eligibility group. In the majority of situations, the child is living with a grandparent or other relative. Child-only families also include situations where a parent is receiving federal Supplemental Security Income (SSI) payments and situations where the parent is not a U.S. citizen and is ineligible due to their immigration status. Grandparents or other relatives receiving child-only payments are not subject to the TANF work requirement or the TANF time limit.

The second type of child-only TANF case is called the Relative Caregiver case where the child has been adjudicated dependent due to the original parents' inability to care for the child and the child has been placed with relatives by the court. These relatives are eligible for a payment that is higher than the typical child-only payment, but less than the payment for licensed foster care. As with other child-only families, grandparents or relatives receiving Relative Caregiver payments are not subject to the TANF work requirements or time limits.

² U.S. Department of Health and Human Services, see http://www.acf.hhs.gov/programs/ofa/programs/tanf/about (last visited Dec. 18, 2015).

³ s. 414.045(1), Florida Statutes.

⁴ Temporary Assistance for Needy Families, An Overview of Program Requirements. June 2015. Department of Children and Families. http://www.dcf.state.fl.us/programs/access/docs/TANF%20101%20final.pdf (last visited Dec. 18, 2015).

To be eligible, families must meet both financial and non-financial requirements established in state law. In general, families must include a child (or a pregnant woman) and be residents of Florida. Children under age 5 must be current with childhood immunizations and children age 6 to 18 must attend school and parents or caretakers must participate in school conferences. Countable assets must be \$2,000 or less and licensed vehicles needed for individuals subject to the work requirement may not exceed \$8,500.

Noncitizens

Florida law currently excludes a pro-rata share of the income from a parent who is an illegal noncitizen or ineligible noncitizen.⁵ This means that a portion of the income that an illegal citizen parent contributes to the family is not counted towards in the family's income for TANF eligibility.

Work requirements

Adults in families receiving cash assistance must work or participate in work related activities for a specified number of hours per week depending on the number of work-eligible adults in the family and the age of children.⁶

Type of Family	Work participation Hours Required
Other single parent families or two-parent	30 hours weekly with at least 20 hours in core
families where one parent is disabled	activities
Married teen or teen head of household	Maintains satisfactory attendance at secondary
under age 20	school or the equivalent or participates in
	education related to employment for at least 20
	hours weekly
Two-parent families who do not receive	35 hours per week (total among both parents) with
subsidized child care	at least 30 hours in core activities
Two-parent families who receive subsidized	55 hours per week with at least 50 hours in core
child care	activities

Federal law includes 12 work activities, including 9 that are "core" activities in that they may be used to satisfy any of the average weekly participation requirements and 3 that are "supplemental" in that they may only be used to satisfy the work activity requirement after the "core" requirement is met.

Core Activities include:

- Unsubsidized employment
- Subsidized private sector employment
- Subsidized public sector employment
- Job search and job readiness (limited to not more than 6 weeks in a federal fiscal year with not more than 4 weeks consecutive).
- Community service
- Work experience

⁵ s. 414.095(3)(d), F.S.

- On-the-job training
- Vocational educational training (limited to 12 months for an individual), and
- Caring for a child of a recipient in community service.

Supplemental Activities include:

- Job skills training directly related to employment
- Education directly related to employment (for those without a high school or equivalent degree), and
- Completion of a secondary school program.⁸

The Department of Children and Families (referred to as the department) works with CareerSource Florida, Inc., known locally as the regional workforce boards to serve the families defined as work-eligible. Workforce boards assist the client in employment training and securing employment. The boards also document whether the client meets the work requirements under TANF and reports this information to the department. If a client does not meet his or her work requirements, the department will sanction the client by reducing or eliminating cash assistance.

Amount of Assistance

The amount of temporary cash assistance received by a family depends on family size and whether the family must pay for housing. The following monthly amounts are specified in s. 414.095(10), F.S.

Family	No Obligation	Shelter Costs	Shelter Costs
Size	To Pay for Shelter	Less than \$50	Greater than \$50
1	\$95	\$153	\$180
2	\$158	\$205	\$241
3	\$198	\$258	\$303
4	\$254	\$309	\$364
5	\$289	\$362	\$426

Time Limits

Federal law restricts receipt of federal TANF benefits to not more than 60 months of assistance. States may exempt up to 20 percent of the caseload from the time limit due to state-defined hardship. Florida law limits receipt of assistance to not more than 48 cumulative months of assistance with exemptions to the time limit provided for hardship.

III. Effect of Proposed Changes:

Section 1 amends s. 414.095, F.S., to make changes to the eligibility standards for TANF. The bill deletes the requirement that the department pro-rate a share of income provided by a parent that is an illegal or ineligible noncitizen in determining family income eligibility for TANF. This would allow the department to consider the total family income regardless of whether one parent

⁷ Id

⁸ Id

is a noncitizen. This section also clarifies the age for children whose income is not included in the family income for eligibility for TANF if they are students under the age of 19. This matches the definition in s. 414.0252(8), F.S.

Section 2 reenacts s. 445.045, F.S., relating to TANF to incorporate the amendments to s. 414.095, F.S., by the bill.

Section 3 provides an effective date of July 1, 2016.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

Fewer families would be eligible for TANF under the bill.

C. Government Sector Impact:

The bill would have a positive fiscal impact on the state due to fewer clients receiving TANF benefits. The department estimates that considering all the income of noncitizen parents in determining TANF eligibility would reduce program costs by \$239,518 each year.⁹

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

⁹ Department of Children and Families Bill Analysis for SB 750, dated Nov. 5, 2015. On file with the Senate Committee on Children, Families, and Elder Affairs.

VIII. Statutes Affected:

This bill substantially amends section 414.095 of the Florida Statutes.

This bill reenacts section 414.045 of the Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Children, Families, and Elder Affairs Committee on February 17, 2016:

- The committee substitute removes language that would have required TANF participants to apply for three jobs prior to receiving benefits.
- The committee substitute removes language that would have reduced the lifetime limit on the number of months of TANF benefits from 48 to 30.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

	LEGISLATIVE ACTION	
Senate		House
Comm: FAV	•	
02/17/2016	•	
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	•	
	•	

The Committee on Children, Families, and Elder Affairs (Hutson) recommended the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Paragraph (d) of subsection (3), and subsection (11) of section 414.095, Florida Statutes, are amended to read: 414.095 Determining eligibility for temporary cash

assistance.-

(3) ELIGIBILITY FOR NONCITIZENS.—A "qualified noncitizen" is an individual who is admitted to the United States as a

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refugee under s. 207 of the Immigration and Nationality Act or who is granted asylum under s. 208 of the Immigration and Nationality Act; a noncitizen whose deportation is withheld under s. 243(h) or s. 241(b)(3) of the Immigration and Nationality Act; a noncitizen who is paroled into the United States under s. 212(d)(5) of the Immigration and Nationality Act, for at least 1 year; a noncitizen who is granted conditional entry pursuant to s. 203(a)(7) of the Immigration and Nationality Act as in effect prior to April 1, 1980; a Cuban or Haitian entrant; or a noncitizen who has been admitted as a permanent resident. In addition, a "qualified noncitizen" includes an individual who, or an individual whose child or parent, has been battered or subject to extreme cruelty in the United States by a spouse, a parent, or other household member under certain circumstances, and has applied for or received protection under the federal Violence Against Women Act of 1994, Pub. L. No. 103-322, if the need for benefits is related to the abuse and the batterer no longer lives in the household. A "nonqualified noncitizen" is a nonimmigrant noncitizen, including a tourist, business visitor, foreign student, exchange visitor, temporary worker, or diplomat. In addition, a "nonqualified noncitizen" includes an individual paroled into the United States for less than 1 year. A qualified noncitizen who is otherwise eligible may receive temporary cash assistance to the extent permitted by federal law. The income or resources of a sponsor and the sponsor's spouse shall be included in determining eligibility to the maximum extent permitted by federal law.

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(d) The income of an illegal noncitizen or ineligible

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noncitizen who is a mandatory member of a family, less a pro rata share for the illegal noncitizen or ineligible noncitizen, counts in full in determining a family's eligibility to participate in the program.

- (11) DISREGARDS.—
- (a) As an incentive to employment, the first \$200 plus onehalf of the remainder of earned income shall be disregarded. In order to be eligible for earned income to be disregarded, the individual must be:
 - 1. A current participant in the program; or
- 2. Eligible for participation in the program without the earnings disregard.
- (b) A child's earned income shall be disregarded if the child is a family member, attends high school or the equivalent, and is less than 19 years of age or younger.

Section 2. For the purpose of incorporating the amendments made by this act to sections 414.095, Florida Statutes, in references thereto, subsection (1) of section 414.045, Florida Statutes, is reenacted to read:

414.045 Cash assistance program.—Cash assistance families include any families receiving cash assistance payments from the state program for temporary assistance for needy families as defined in federal law, whether such funds are from federal funds, state funds, or commingled federal and state funds. Cash assistance families may also include families receiving cash assistance through a program defined as a separate state program.

(1) For reporting purposes, families receiving cash assistance shall be grouped into the following categories. The

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department may develop additional groupings in order to comply with federal reporting requirements, to comply with the datareporting needs of the board of directors of CareerSource Florida, Inc., or to better inform the public of program progress.

- (a) Work-eligible cases. Work-eligible cases shall include:
- 1. Families containing an adult or a teen head of household, as defined by federal law. These cases are generally subject to the work activity requirements provided in s. 445.024 and the time limitations on benefits provided in s. 414.105.
- 2. Families with a parent where the parent's needs have been removed from the case due to sanction or disqualification shall be considered work-eligible cases to the extent that such cases are considered in the calculation of federal participation rates or would be counted in such calculation in future months.
- 3. Families participating in transition assistance programs.
- 4. Families otherwise eligible for temporary cash assistance which receive diversion services, a severance payment, or participate in the relocation program.
- (b) Child-only cases.—Child-only cases include cases that do not have an adult or teen head of household as defined in federal law. Such cases include:
- 1. Children in the care of caretaker relatives, if the caretaker relatives choose to have their needs excluded in the calculation of the amount of cash assistance.
- 2. Families in the Relative Caregiver Program as provided in s. 39.5085.
 - 3. Families in which the only parent in a single-parent

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family or both parents in a two-parent family receive supplemental security income (SSI) benefits under Title XVI of the Social Security Act, as amended. To the extent permitted by federal law, individuals receiving SSI shall be excluded as household members in determining the amount of cash assistance, and such cases shall not be considered families containing an adult. Parents or caretaker relatives who are excluded from the cash assistance group due to receipt of SSI may choose to participate in work activities. An individual whose ability to participate in work activities is limited who volunteers to participate in work activities shall be assigned to work activities consistent with such limitations. An individual who volunteers to participate in a work activity may receive child care or support services consistent with such participation.

- 4. Families in which the only parent in a single-parent family or both parents in a two-parent family are not eligible for cash assistance due to immigration status or other limitation of federal law. To the extent required by federal law, such cases shall not be considered families containing an adult.
- 5. To the extent permitted by federal law and subject to appropriations, special needs children who have been adopted pursuant to s. 409.166 and whose adopting family qualifies as a needy family under the state program for temporary assistance for needy families. Notwithstanding any provision to the contrary in s. 414.075, s. 414.085, or s. 414.095, a family shall be considered a needy family if:
- a. The family is determined by the department to have an income below 200 percent of the federal poverty level;



b. The family meets the requirements of s. 414.095(2) and (3) related to residence, citizenship, or eligible noncitizen status; and

c. The family provides any information that may be necessary to meet federal reporting requirements specified under Part A of Title IV of the Social Security Act.

Families described in subparagraph 1., subparagraph 2., or subparagraph 3. may receive child care assistance or other supports or services so that the children may continue to be cared for in their own homes or in the homes of relatives. Such assistance or services may be funded from the temporary assistance for needy families block grant to the extent permitted under federal law and to the extent funds have been provided in the General Appropriations Act.

Section 3. This act shall take effect July 1, 2016.

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======== T I T L E A M E N D M E N T ========= And the title is amended as follows:

Delete everything before the enacting clause and insert:

A bill to be entitled 148

> An act relating to the temporary cash assistance program; amending s. 414.095, F.S.; revising the consideration of income from illegal noncitizen or ineligible noncitizen family members in determining eligibility for temporary cash assistance; reenacting s. 414.045, F.S., incorporate the amendments made to s. 414.095, F.S., in references thereto;; providing an

156 effective date.

By Senator Hutson

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amended to read:

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An act relating to the temporary cash assistance program; amending s. 414.095, F.S.; adding a requirement of proof of application for employment to eligibility requirements for receiving services or temporary cash assistance; amending s. 414.105, F.S.; decreasing the lifetime cumulative total time limit for which an applicant or current participant may receive temporary cash assistance; conforming provisions to changes made by the act; amending s. 445.024, F.S.; adding proof of application for employment to the work activity requirements for a participant in the temporary cash assistance program; reenacting ss. 414.065(4)(b) and (c) and 445.051(4)(a), F.S., relating to noncompliance with work requirements and individual development accounts, respectively, to incorporate the amendment made to s. 414.105, F.S., in references thereto; reenacting s. 414.045(1), F.S., relating to the cash assistance program, to incorporate the amendments made to ss. 414.095 and 414.105, F.S., in references thereto; providing an effective date. Be It Enacted by the Legislature of the State of Florida: Section 1. Subsection (1), paragraph (d) of subsection (3),

Page 1 of 13

and subsection (11) of section 414.095, Florida Statutes, are

414.095 Determining eligibility for temporary cash

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assistance.-

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- (1) ELIGIBILITY.—An applicant must meet eligibility requirements of this section before receiving services or temporary cash assistance under this chapter, except that an applicant shall be required to register for work, provide proof of application for employment with three employers, and engage in work activities in accordance with s. 445.024, as designated by the regional workforce board, and may receive support services or child care assistance in conjunction with such requirements requirement. The department shall make a determination of eligibility based on the criteria listed in this chapter. The department shall monitor continued eligibility for temporary cash assistance through periodic reviews consistent with the food assistance eligibility process. Benefits shall not be denied to an individual solely based on a felony drug conviction, unless the conviction is for trafficking pursuant to s. 893.135. To be eligible under this section, an individual convicted of a drug felony must be satisfactorily meeting the requirements of the temporary cash assistance program, including all substance abuse treatment requirements. Within the limits specified in this chapter, the state opts out of the provision of Pub. L. No. 104-193, s. 115, that eliminates eligibility for temporary cash assistance and food assistance for any individual convicted of a controlled substance felony.
- (3) ELIGIBILITY FOR NONCITIZENS.—A "qualified noncitizen" is an individual who is admitted to the United States as a refugee under s. 207 of the Immigration and Nationality Act or who is granted asylum under s. 208 of the Immigration and Nationality Act; a noncitizen whose deportation is withheld

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under s. 243(h) or s. 241(b)(3) of the Immigration and Nationality Act; a noncitizen who is paroled into the United States under s. 212(d)(5) of the Immigration and Nationality Act, for at least 1 year; a noncitizen who is granted conditional entry pursuant to s. 203(a)(7) of the Immigration and Nationality Act as in effect prior to April 1, 1980; a Cuban or Haitian entrant; or a noncitizen who has been admitted as a permanent resident. In addition, a "qualified noncitizen" includes an individual who, or an individual whose child or parent, has been battered or subject to extreme cruelty in the United States by a spouse, a parent, or other household member under certain circumstances, and has applied for or received protection under the federal Violence Against Women Act of 1994, Pub. L. No. 103-322, if the need for benefits is related to the abuse and the batterer no longer lives in the household. A "nonqualified noncitizen" is a nonimmigrant noncitizen, including a tourist, business visitor, foreign student, exchange visitor, temporary worker, or diplomat. In addition, a "nonqualified noncitizen" includes an individual paroled into the United States for less than 1 year. A qualified noncitizen who is otherwise eligible may receive temporary cash assistance to the extent permitted by federal law. The income or resources of a sponsor and the sponsor's spouse shall be included in determining eligibility to the maximum extent permitted by federal law.

(d) The income of an illegal noncitizen or ineligible noncitizen who is a mandatory member of a family, less a pro rata share for the illegal noncitizen or ineligible noncitizen, counts in full in determining a family's eligibility to

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 ${\tt CODING:}$ Words ${\tt stricken}$ are deletions; words ${\tt \underline{underlined}}$ are additions.

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88	participate in the program.
89	(11) DISREGARDS
90	(a) As an incentive to employment, the first \$200 plus one-
91	half of the remainder of earned income shall be disregarded. In
92	order to be eligible for earned income to be disregarded, the
93	individual must be:
94	1. A current participant in the program; or
95	2. Eligible for participation in the program without the
96	earnings disregard.
97	(b) A child's earned income shall be disregarded if the
98	child is a family member, attends high school or the equivalent,
99	and is $\underline{\text{less than}}$ 19 years of age $\frac{\text{or younger}}{\text{or younger}}$.
100	Section 2. Section 414.105, Florida Statutes, is amended to
101	read:
102	414.105 Time limitations of temporary cash assistance
103	Except as otherwise provided in this section, an applicant or
104	current participant shall receive temporary cash assistance for
105	no more than a lifetime cumulative total of $\underline{\underline{30}}$ 48 months, unless
106	otherwise provided by law.
107	(1) Hardship exemptions from the time limitations provided
108	in this section may not exceed 20 percent of the average monthly
109	caseload, as determined by the department in cooperation with
110	CareerSource Florida, Inc. Criteria for hardship exemptions
111	include:
112	(a) Diligent participation in activities, combined with
113	inability to obtain employment.
114	(b) Diligent participation in activities, combined with
115	extraordinary barriers to employment, including the conditions

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which may result in an exemption to work requirements.

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(c) Significant barriers to employment, combined with a need for additional time.

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- (d) Diligent participation in activities and a need by teen parents for an exemption in order to have 24 months of eligibility beyond receipt of the high school diploma or equivalent.
- (e) A recommendation of extension for a minor child of a participating family that has reached the end of the eligibility period for temporary cash assistance. The recommendation must be the result of a review that determines that the termination of the child's temporary cash assistance would be likely to result in the child being placed into emergency shelter or foster care.
- (2) A victim of domestic violence may be granted a hardship exemption if the effects of such domestic violence delay or otherwise interrupt or adversely affect the individual's participation in the program.
- (3) The department, in cooperation with CareerSource Florida, Inc., shall establish a procedure for approving hardship exemptions and for reviewing hardship cases at least once every 2 years. Regional workforce boards may assist in making these determinations.
- (4) For individuals who have moved from another state, the months in which temporary cash assistance was received under a block grant program that provided temporary assistance for needy families in any state shall count towards the cumulative 30-month 48-month benefit limit for temporary cash assistance.
- (5) For individuals subject to a time limitation under the Family Transition Act of 1993, that time limitation shall continue to apply. Months in which temporary cash assistance was

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received through the family transition program shall count towards the time limitations under this section.

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- (6) Except when temporary cash assistance was received through the family transition program, the calculation of the time limitation for temporary cash assistance shall begin with the first month of receipt of temporary cash assistance after the effective date of this act.
- (7) Child-only cases are not subject to time limitations, and temporary cash assistance received while an individual is a minor child shall not count towards time limitations.
- 156 (8) An individual who receives benefits under the 157 Supplemental Security Income (SSI) program or the Social Security Disability Insurance (SSDI) program is not subject to 158 159 time limitations. An individual who has applied for supplemental security income (SSI) or supplemental security disability income 161 (SSDI) but has not yet received a determination must be granted an extension of time limits until the individual receives a 162 163 final determination on the SSI or SSDI application. 164 Determination shall be considered final once all appeals have 165 been exhausted, benefits have been received, or denial has been 166 accepted without any appeal. While awaiting a final determination, the individual must continue to meet all program 168 requirements assigned to the participant based on medical 169 ability to comply. If a final determination results in the 170 denial of benefits for supplemental security income (SSI) or 171 supplemental security disability income (SSDI), any period 172 during which the recipient received assistance under this 173 section shall be counted in the recipient's 30-month 48-month 174 lifetime limit.

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(9) A person who is totally responsible for the personal care of a disabled family member is not subject to time limitations if the need for the care is verified and alternative care is not available for the family member. The department shall annually evaluate an individual's qualifications for this exemption.

(10) A member of the staff of the regional workforce board shall interview and assess the employment prospects and barriers of each participant who is within 6 months of reaching the 30-month 48-month time limit. The staff member shall assist the participant in identifying actions necessary to become employed prior to reaching the benefit time limit for temporary cash assistance and, if appropriate, shall refer the participant for services that could facilitate employment.

Section 3. Subsection (2) of section 445.024, Florida Statutes, is amended to read:

445.024 Work requirements.-

(2) WORK ACTIVITY REQUIREMENTS.—Each individual who is not otherwise exempt from work activity requirements must provide proof of application for employment with three employers and participate in a work activity for the maximum number of hours allowable under federal law; however, a participant may not be required to work more than 40 hours per week. The maximum number of hours each month that a family may be required to participate in community service or work experience programs is the number of hours that would result from dividing the family's monthly amount for temporary cash assistance and food assistance by the applicable minimum wage. However, the maximum hours required per week for community service or work experience may not exceed 40

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hours.

- (a) A participant in a work activity may also be required to enroll in and attend a course of instruction designed to increase literacy skills to a level necessary for obtaining or retaining employment if the instruction plus the work activity does not require more than 40 hours per week.
- (b) Program funds may be used, as available, to support the efforts of a participant who meets the work activity requirements and who wishes to enroll in or continue enrollment in an adult general education program or other training programs.

Section 4. For the purpose of incorporating the amendment made by this act to section 414.105, Florida Statutes, in references thereto, paragraphs (b) and (c) of subsection (4) of section 414.065, Florida Statutes, are reenacted to read:

414.065 Noncompliance with work requirements.-

- (4) EXCEPTIONS TO NONCOMPLIANCE PENALTIES.—Unless otherwise provided, the situations listed in this subsection shall constitute exceptions to the penalties for noncompliance with participation requirements, except that these situations do not constitute exceptions to the applicable time limit for receipt of temporary cash assistance:
- (b) Noncompliance related to domestic violence.—An individual who is determined to be unable to comply with the work requirements because such compliance would make it probable that the individual would be unable to escape domestic violence shall be exempt from work requirements. However, the individual shall comply with a plan that specifies alternative requirements that prepare the individual for self-sufficiency while providing

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for the safety of the individual and the individual's dependents. A participant who is determined to be out of compliance with the alternative requirement plan shall be subject to the penalties under subsection (1). An exception granted under this paragraph does not automatically constitute an exception to the time limitations on benefits specified under s. 414.105.

(c) Noncompliance related to treatment or remediation of past effects of domestic violence. - An individual who is determined to be unable to comply with the work requirements under this section due to mental or physical impairment related to past incidents of domestic violence may be exempt from work requirements, except that such individual shall comply with a plan that specifies alternative requirements that prepare the individual for self-sufficiency while providing for the safety of the individual and the individual's dependents. A participant who is determined to be out of compliance with the alternative requirement plan shall be subject to the penalties under subsection (1). The plan must include counseling or a course of treatment necessary for the individual to resume participation. The need for treatment and the expected duration of such treatment must be verified by a physician licensed under chapter 458 or chapter 459; a psychologist licensed under s. 490.005(1), s. 490.006, or the provision identified as s. 490.013(2) in s. 1, chapter 81-235, Laws of Florida; a therapist as defined in s. 491.003(2) or (6); or a treatment professional who is registered under s. 39.905(1)(g), is authorized to maintain confidentiality under s. 90.5036(1)(d), and has a minimum of 2 years experience at a certified domestic violence center. An exception granted

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 ${\tt CODING:}$ Words ${\tt stricken}$ are deletions; words ${\tt \underline{underlined}}$ are additions.

Florida Senate - 2016 SB 750

6-00684-16 2016750 262 under this paragraph does not automatically constitute an 263 exception from the time limitations on benefits specified under 264 265 Section 5. For the purpose of incorporating the amendment 266 made by this act to section 414.105, Florida Statutes, in a reference thereto, paragraph (a) of subsection (4) of section 267 2.68 445.051, Florida Statutes, is reenacted to read: 269 445.051 Individual development accounts.-270 (4) (a) Any family subject to time limits and fully 271 complying with work requirements of the temporary cash 272 assistance program, pursuant to ss. 414.045, 414.065, 414.095, 273 414.105, and 445.024, which enters into an agreement with an approved fiduciary organization is eligible to participate in an 274 275 individual development account. 276 Section 6. For the purpose of incorporating the amendments 277 made by this act to sections 414.095 and 414.105, Florida 278 Statutes, in references thereto, subsection (1) of section 279 414.045, Florida Statutes, is reenacted to read: 280 414.045 Cash assistance program.—Cash assistance families 2.81 include any families receiving cash assistance payments from the 282 state program for temporary assistance for needy families as defined in federal law, whether such funds are from federal 284 funds, state funds, or commingled federal and state funds. Cash 285 assistance families may also include families receiving cash 286 assistance through a program defined as a separate state 287 program.

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 ${f CODING: Words \ \underline{stricken} \ are \ deletions; \ words \ \underline{underlined} \ are \ additions.}$

(1) For reporting purposes, families receiving cash

assistance shall be grouped into the following categories. The

department may develop additional groupings in order to comply

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with federal reporting requirements, to comply with the datareporting needs of the board of directors of CareerSource Florida, Inc., or to better inform the public of program progress.

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- (a) Work-eligible cases.-Work-eligible cases shall include:
- 1. Families containing an adult or a teen head of household, as defined by federal law. These cases are generally subject to the work activity requirements provided in s. 445.024 and the time limitations on benefits provided in s. 414.105.
- 2. Families with a parent where the parent's needs have been removed from the case due to sanction or disqualification shall be considered work-eligible cases to the extent that such cases are considered in the calculation of federal participation rates or would be counted in such calculation in future months.
- 3. Families participating in transition assistance programs.
- 4. Families otherwise eligible for temporary cash assistance which receive diversion services, a severance payment, or participate in the relocation program.
- (b) Child-only cases.—Child-only cases include cases that do not have an adult or teen head of household as defined in federal law. Such cases include:
- 1. Children in the care of caretaker relatives, if the caretaker relatives choose to have their needs excluded in the calculation of the amount of cash assistance.
- 2. Families in the Relative Caregiver Program as provided in s. 39.5085.
- 3. Families in which the only parent in a single-parent family or both parents in a two-parent family receive

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 ${\tt CODING:}$ Words ${\tt stricken}$ are deletions; words ${\tt \underline{underlined}}$ are additions.

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320 supplemental security income (SSI) benefits under Title XVI of 321 the Social Security Act, as amended. To the extent permitted by 322 federal law, individuals receiving SSI shall be excluded as household members in determining the amount of cash assistance, and such cases shall not be considered families containing an 324 adult. Parents or caretaker relatives who are excluded from the 325 326 cash assistance group due to receipt of SSI may choose to 327 participate in work activities. An individual whose ability to 328 participate in work activities is limited who volunteers to 329 participate in work activities shall be assigned to work activities consistent with such limitations. An individual who volunteers to participate in a work activity may receive child 331 332 care or support services consistent with such participation.

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- 4. Families in which the only parent in a single-parent family or both parents in a two-parent family are not eligible for cash assistance due to immigration status or other limitation of federal law. To the extent required by federal law, such cases shall not be considered families containing an adult.
- 5. To the extent permitted by federal law and subject to appropriations, special needs children who have been adopted pursuant to s. 409.166 and whose adopting family qualifies as a needy family under the state program for temporary assistance for needy families. Notwithstanding any provision to the contrary in s. 414.075, s. 414.085, or s. 414.095, a family shall be considered a needy family if:
- a. The family is determined by the department to have an income below 200 percent of the federal poverty level;
 - b. The family meets the requirements of s. 414.095(2) and

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(3) related to residence, citizenship, or eligible noncitizen 349 350 status; and 351 c. The family provides any information that may be 352 necessary to meet federal reporting requirements specified under Part A of Title IV of the Social Security Act. 353 354 355 Families described in subparagraph 1., subparagraph 2., or subparagraph 3. may receive child care assistance or other 356 357 supports or services so that the children may continue to be cared for in their own homes or in the homes of relatives. Such 358 359 assistance or services may be funded from the temporary 360 assistance for needy families block grant to the extent permitted under federal law and to the extent funds have been 361 362 provided in the General Appropriations Act.

Section 7. This act shall take effect July 1, 2016.

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	LEGISLATIVE ACTION	
Senate		House
Comm: FAV	•	
02/17/2016	•	
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The Committee on Children, Families, and Elder Affairs (Hutson) recommended the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Paragraph (d) of subsection (3), and subsection (11) of section 414.095, Florida Statutes, are amended to read: 414.095 Determining eligibility for temporary cash

assistance.-

(3) ELIGIBILITY FOR NONCITIZENS.—A "qualified noncitizen" is an individual who is admitted to the United States as a

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refugee under s. 207 of the Immigration and Nationality Act or who is granted asylum under s. 208 of the Immigration and Nationality Act; a noncitizen whose deportation is withheld under s. 243(h) or s. 241(b)(3) of the Immigration and Nationality Act; a noncitizen who is paroled into the United States under s. 212(d)(5) of the Immigration and Nationality Act, for at least 1 year; a noncitizen who is granted conditional entry pursuant to s. 203(a)(7) of the Immigration and Nationality Act as in effect prior to April 1, 1980; a Cuban or Haitian entrant; or a noncitizen who has been admitted as a permanent resident. In addition, a "qualified noncitizen" includes an individual who, or an individual whose child or parent, has been battered or subject to extreme cruelty in the United States by a spouse, a parent, or other household member under certain circumstances, and has applied for or received protection under the federal Violence Against Women Act of 1994, Pub. L. No. 103-322, if the need for benefits is related to the abuse and the batterer no longer lives in the household. A "nonqualified noncitizen" is a nonimmigrant noncitizen, including a tourist, business visitor, foreign student, exchange visitor, temporary worker, or diplomat. In addition, a "nonqualified noncitizen" includes an individual paroled into the United States for less than 1 year. A qualified noncitizen who is otherwise eligible may receive temporary cash assistance to the extent permitted by federal law. The income or resources of a sponsor and the sponsor's spouse shall be included in determining eligibility to the maximum extent permitted by federal law.

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(d) The income of an illegal noncitizen or ineligible

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noncitizen who is a mandatory member of a family, less a pro rata share for the illegal noncitizen or ineligible noncitizen, counts in full in determining a family's eligibility to participate in the program.

- (11) DISREGARDS.—
- (a) As an incentive to employment, the first \$200 plus onehalf of the remainder of earned income shall be disregarded. In order to be eligible for earned income to be disregarded, the individual must be:
 - 1. A current participant in the program; or
- 2. Eligible for participation in the program without the earnings disregard.
- (b) A child's earned income shall be disregarded if the child is a family member, attends high school or the equivalent, and is less than 19 years of age or younger.

Section 2. For the purpose of incorporating the amendments made by this act to sections 414.095, Florida Statutes, in references thereto, subsection (1) of section 414.045, Florida Statutes, is reenacted to read:

414.045 Cash assistance program.—Cash assistance families include any families receiving cash assistance payments from the state program for temporary assistance for needy families as defined in federal law, whether such funds are from federal funds, state funds, or commingled federal and state funds. Cash assistance families may also include families receiving cash assistance through a program defined as a separate state program.

(1) For reporting purposes, families receiving cash assistance shall be grouped into the following categories. The

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department may develop additional groupings in order to comply with federal reporting requirements, to comply with the datareporting needs of the board of directors of CareerSource Florida, Inc., or to better inform the public of program progress.

- (a) Work-eligible cases. Work-eligible cases shall include:
- 1. Families containing an adult or a teen head of household, as defined by federal law. These cases are generally subject to the work activity requirements provided in s. 445.024 and the time limitations on benefits provided in s. 414.105.
- 2. Families with a parent where the parent's needs have been removed from the case due to sanction or disqualification shall be considered work-eligible cases to the extent that such cases are considered in the calculation of federal participation rates or would be counted in such calculation in future months.
- 3. Families participating in transition assistance programs.
- 4. Families otherwise eligible for temporary cash assistance which receive diversion services, a severance payment, or participate in the relocation program.
- (b) Child-only cases.—Child-only cases include cases that do not have an adult or teen head of household as defined in federal law. Such cases include:
- 1. Children in the care of caretaker relatives, if the caretaker relatives choose to have their needs excluded in the calculation of the amount of cash assistance.
- 2. Families in the Relative Caregiver Program as provided in s. 39.5085.
 - 3. Families in which the only parent in a single-parent

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family or both parents in a two-parent family receive supplemental security income (SSI) benefits under Title XVI of the Social Security Act, as amended. To the extent permitted by federal law, individuals receiving SSI shall be excluded as household members in determining the amount of cash assistance, and such cases shall not be considered families containing an adult. Parents or caretaker relatives who are excluded from the cash assistance group due to receipt of SSI may choose to participate in work activities. An individual whose ability to participate in work activities is limited who volunteers to participate in work activities shall be assigned to work activities consistent with such limitations. An individual who volunteers to participate in a work activity may receive child care or support services consistent with such participation.

- 4. Families in which the only parent in a single-parent family or both parents in a two-parent family are not eligible for cash assistance due to immigration status or other limitation of federal law. To the extent required by federal law, such cases shall not be considered families containing an adult.
- 5. To the extent permitted by federal law and subject to appropriations, special needs children who have been adopted pursuant to s. 409.166 and whose adopting family qualifies as a needy family under the state program for temporary assistance for needy families. Notwithstanding any provision to the contrary in s. 414.075, s. 414.085, or s. 414.095, a family shall be considered a needy family if:
- a. The family is determined by the department to have an income below 200 percent of the federal poverty level;



b. The family meets the requirements of s. 414.095(2) and (3) related to residence, citizenship, or eligible noncitizen status; and

c. The family provides any information that may be necessary to meet federal reporting requirements specified under Part A of Title IV of the Social Security Act.

Families described in subparagraph 1., subparagraph 2., or subparagraph 3. may receive child care assistance or other supports or services so that the children may continue to be cared for in their own homes or in the homes of relatives. Such assistance or services may be funded from the temporary assistance for needy families block grant to the extent permitted under federal law and to the extent funds have been provided in the General Appropriations Act.

Section 3. This act shall take effect July 1, 2016.

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======== T I T L E A M E N D M E N T ========= And the title is amended as follows:

Delete everything before the enacting clause and insert:

A bill to be entitled 148

> An act relating to the temporary cash assistance program; amending s. 414.095, F.S.; revising the consideration of income from illegal noncitizen or ineligible noncitizen family members in determining eligibility for temporary cash assistance; reenacting s. 414.045, F.S., incorporate the amendments made to s. 414.095, F.S., in references thereto;; providing an

156 effective date.

The Florida Senate **COMMITTEE VOTE RECORD**

COMMITTEE: Children, Families, and Elder Affairs

ITEM:

FINAL ACTION: Favorable with Committee Substitute **MEETING DATE:** Wednesday, February 17, 2016

TIME:

4:00—6:00 p.m. 301 Senate Office Building PLACE:

FINAL	VOTE		2/17/2016 Amendmer	1 nt 648412				
Yea	Nay	SENATORS	Yea	Nay	Yea	Nay	Yea	Nay
		Dean						
Х		Detert						
		Garcia						
Х		Hutson						
		Ring						
X		Altman, VICE CHAIR						
	Х	Sobel, CHAIR						
3	1	TOTALS	FAV	-				
Yea	Nay	TOTALO	Yea	Nay	Yea	Nay	Yea	Nay

CODES: FAV=Favorable

UNF=Unfavorable -R=Reconsidered

RCS=Replaced by Committee Substitute RE=Replaced by Engrossed Amendment RS=Replaced by Substitute Amendment

TP=Temporarily Postponed VA=Vote After Roll Call VC=Vote Change After Roll Call WD=Withdrawn OO=Out of Order AV=Abstain from Voting

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Pre	epared By: The	e Profession	al Staff of the C	ommittee on Childr	en, Families, a	nd Elder Affairs
BILL:	CS/CS/SB	794				
INTRODUCER:	Children, l	Families, a	nd Elder Affai	irs; Judiciary Co	mmittee and	Senator Ring
SUBJECT:	Dissolution	n of Marria	age Parenting	Plans		
DATE:	February 1	8, 2016	REVISED:			
ANAL	YST	STAFF	DIRECTOR	REFERENCE		ACTION
. Brown		Cibula		JU	Fav/CS	
2. Preston		Hendo	n	CF	Fav/CS	
3.				RC		
	Pleas	e see S	ection IX. f	or Addition	al Informa	tion:
		COMMI	TTEE SUBSTIT	UTE - Substantial	Changes	

I. Summary:

CS/CS/SB 794 revises what must be included in a parenting plan approved by the court. Current law requires parenting plans to adequately describe time-sharing arrangements and parental responsibility in the child's daily upbringing, health care, school-related matters and other activities, and the methods and technologies of communicating with the child.

Under the bill, if a court orders shared parental responsibility, the parenting plan must authorize either parent to consent to mental health treatment for the child. The costs for any mental health treatment shall be governed by the marital settlement agreement approved by the court or a court order.

II. Present Situation:

Dissolution of Marriage Actions and Minor Children

In instances in which parents to a minor child are parties to a legal dissolution of marriage, the court must approve or determine a parenting plan. A parenting plan is a plan in writing created to "govern the relationship between the parents relating to decisions that must be made regarding the minor child." ¹

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¹ Section 61.046(14), F.S.

A court can only modify a determination of parental responsibility, a parenting plan, or a time-sharing schedule upon a showing of a substantial, material, and unanticipated change in circumstances. Additionally, the court must determine that modification is in the best interests of the child.²

Parenting Plan

A parenting plan must include a time-sharing schedule for the parents and child.³ Issues that may be addressed in the plan include the child's education, health care, and physical, social, and emotional well-being.⁴

More specifically:

A parenting plan approved by the court must, at a minimum, describe in adequate detail how the parents will share and be responsible for the daily tasks associated with the upbringing of the child; the time-sharing schedule arrangements that specify the time that the minor child will spend with each parent; *a designation of who will be responsible for any and all forms of health care*, school-related matters including the address to be used for school-boundary determination and registration, and other activities; and the methods and technologies that the parents will use to communicate with the child.⁵

Shared or Sole Parental Responsibility

If a court orders shared parental responsibility, both parents retain full parental rights and responsibilities regarding the child. With shared parental responsibility, major decision-making about the child is jointly shared by the parents.⁶ In contrast, if a court orders sole parental responsibility, one parent makes all decisions regarding the child.⁷

In determining parental responsibility, the court must consider the best interests of the child. A court must order shared parental responsibility for a minor child unless the court finds that shared responsibility would be detrimental to the child.⁸ In ordering shared parental responsibility, the court may consider the wishes of the parents and grant one party exclusive responsibility over certain aspects of the child's welfare, including health care.⁹ Similarly, the court is required to order sole parental responsibility to one parent with or without timesharing if it is in the best interests of the child.¹⁰

² Section 61.13(3), F.S.

 $^{^3}$ *Id*.

⁴ Section 61.046(14), F.S.

⁵ Section 61.13(2)(b), F.S.

⁶ Section 61.046(17), F.S.

⁷ Section 61.046(18), F.S.

⁸ Section 61.13 (2)(c)2., F.S.

⁹ Section 61.113(2)(c)a., F.S.

¹⁰ Section 61.13(2)(c)2.b. F.S.

Parental Time-sharing

The public policy of the state is for each minor child to have "frequent and continuing contact with both parents." In determining timesharing with each parent, a court must consider the best interests of the child based on a specific list of factors.

Factors for the court to consider in determining the best interest of the child include:

- The demonstrated capacity of each parent to have a close and continuing parent-child relationship, honor the time-sharing schedule, and be reasonable when changes are required.
- The demonstrated capacity and disposition of each parent to determine, consider, and act upon the needs of the child, including developmental needs.
- The length of time the child has lived in a stable, satisfactory environment and the desirability of maintaining continuity.
- The geographic viability of the parenting plan, with special attention paid to the needs of school-age children and the amount of time to be spent traveling to effectuate the parenting plan.
- The moral fitness and the mental and physical health of the parents.
- The reasonable preference of the child, if the child is of sufficient intelligence, understanding, and experience to express a preference.
- The demonstrated capacity and disposition of each parent to provide a consistent routine for the child, such as discipline, and daily schedules for homework, meals, and bedtime, and to be involved in the child's school and extracurricular activities.
- The demonstrated capacity of each parent to keep the other parent informed about the minor child, and the willingness of each parent to adopt a unified front on major issues.
- Evidence of domestic violence, sexual violence, child abuse, child abandonment, or child neglect, or that either parent has knowingly provided false information about these issues. If the court accepts evidence of prior or pending actions on these issues, the court must acknowledge in writing that the evidence was considered in evaluating best interests.
- The particular parenting tasks customarily performed by each parent and the division of parental responsibilities before and during litigation, including the extent to which parenting responsibilities were undertaken by third parties.
- The demonstrated capacity and disposition of each parent to maintain an environment for the child which is free from substance abuse. 12

A final factor provides the court with flexibility to consider any other factor relevant in establishing a parenting plan, including a time-sharing schedule.¹³

III. Effect of Proposed Changes:

This bill revises what must be included in a parenting plan approved by the court. Current law requires parenting plans to adequately describe time-sharing arrangements and parental responsibility in the child's daily upbringing, health care, school-related matters and other activities, and the methods and technologies of communicating with the child.

¹¹ Section 61.13(2)(c)1., F.S.

¹² Section 61.13(3), F.S.

¹³ Section 61.13(3)(t), F.S.

The bill requires a parenting plan to allow either parent to consent to mental health treatment for the child. The scope of what is meant by mental health treatment, however, is not defined. Any mental health treatment costs must be governed by the marital settlement agreement approved by the court or a court order.

The bill takes effect July 1, 2016.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

If this bill results in disputes between parents over the necessity of psychological treatment or the appropriate type of treatment, those disputes might require resolution by a court.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends section 61.13 of the Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Children, Families, and Elder Affairs on February 17, 2016:

The CS provides that any costs for mental health treatment for a child shall be governed by the marital settlement agreement approved by the court or a court order.

CS by Judiciary on February 9, 2016:

This CS clarifies that the provision in the bill which requires parenting plans to authorize either parent's approval of mental health treatment only applies in instances involving shared parental responsibility.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

	LEGISLATIVE ACTION	
Senate		House
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The Committee of Ch		766-1 (II)
	nildren, Families, and Elde	r Affairs (Hutson)
The Committee on Chrecommended the fol		r Affairs (Hutson)
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recommended the fol	lowing: ent (with title amendment)	r Affairs (Hutson)
recommended the following Senate Amendment Delete lines 3	lowing: ent (with title amendment)	r Affairs (Hutson)
Senate Amendme Delete lines 3 and insert:	ent (with title amendment) 33 - 36	
Senate Amendment Delete lines 3 and insert: child. The responsi	lowing: ent (with title amendment) 33 - 36 bility for all health care	costs for the
Senate Amendme Delete lines 3 and insert: child. The responsi	nt (with title amendment) 33 - 36 bility for all health care the child shall be	costs for the
Senate Amendment Delete lines 3 and insert: child. The responsi	nt (with title amendment) 33 - 36 bility for all health care the child shall be	costs for the
Senate Amendme Delete lines 3 and insert: child. The responsi mental health treat marriage settlement	nt (with title amendment) 33 - 36 bility for all health care the child shall be	costs for the governed by the



11	Delete lines 7 - 8	
12	and insert:	
13	the responsibility for all health care costs for the	
14	mental health treatment of the child shall be governed	
15	by the marriage settlement agreement; providing an	



	LEGISLATIVE ACTION	
Senate		House
Comm: FAV		
02/17/2016	•	
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The Committee on Children, Families, and Elder Affairs (Hutson) recommended the following:

Senate Substitute for Amendment (229542) (with title amendment)

Delete lines 33 - 36

and insert:

child. The responsibility for all health care costs for the mental health treatment of the child shall be governed by the marital settlement agreement approved by the court or court order.

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11 ======== T I T L E A M E N D M E N T ========= 12 And the title is amended as follows: Delete lines 7 - 8 13 and insert: 14 the responsibility for the health care costs for the 15 mental health treatment of the child shall be governed 16 by the marital settlement agreement or court order; 17 18 providing an

Florida Senate - 2016 CS for SB 794

By the Committee on Judiciary; and Senator Ring

590-03303-16 2016794c1 A bill to be entitled

1 An act plans;

An act relating to dissolution of marriage parenting plans; amending s. 61.13, F.S.; requiring that parenting plans provide that either parent may consent to mental health treatment for the child if the court orders shared parental responsibility; providing that the consenting parent shall be financially responsible for certain costs of such treatment; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (b) of subsection (2) of section 61.13, Florida Statutes, is amended to read:

61.13 Support of children; parenting and time-sharing; powers of court.—

(2

(b) A parenting plan approved by the court must, at a minimum, describe in adequate detail how the parents will share and be responsible for the daily tasks associated with the upbringing of the child; include the time-sharing schedule arrangements that specify the time that the minor child will spend with each parent; designate responsibility a designation of who will be responsible for any and all forms of health care, school-related matters, including the address to be used for school-boundary determination and registration, and other activities; and describe in adequate detail the methods and technologies that the parents will use to communicate with the child. The parenting plan must also designate who will be responsible for health care decisionmaking. If the court orders shared parental responsibility, the plan must provide that either parent may consent to mental health treatment for the

Page 1 of 2

 ${\tt CODING:}$ Words ${\tt stricken}$ are deletions; words ${\tt \underline{underlined}}$ are additions.

Florida Senate - 2016 CS for SB 794

590-03303-16

2016794c1

child. The parent who consents to such treatment shall be
financially responsible for costs that exceed those covered by
the health insurance provided as required under paragraph
(1) (b).

Section 2. This act shall take effect July 1, 2016.

Page 2 of 2

CODING: Words stricken are deletions; words underlined are additions.



	LEGISLATIVE ACTION	
Senate		House
Comm: FAV		
02/17/2016	•	
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The Florida Senate COMMITTEE VOTE RECORD

COMMITTEE: Children, Families, and Elder Affairs

ITEM: CS/SB 794

FINAL ACTION: Favorable with Committee Substitute **MEETING DATE:** Wednesday, February 17, 2016

TIME: 4:00—6:00 p.m.

PLACE: 301 Senate Office Building

FINAL	VOTE		2/17/2016 Amendmer	1 nt 627662				
Yea	Nay	SENATORS	Yea	Nay	Yea	Nay	Yea	Nay
		Dean						
	Х	Detert						
		Garcia						
Χ		Hutson						
		Ring						
Χ		Altman, VICE CHAIR						
Χ		Sobel, CHAIR						
3	1	TOTALS	FAV	-				
Yea	Nay	IOTALS	Yea	Nay	Yea	Nay	Yea	Nay

CODES: FAV=Favorable

UNF=Unfavorable -R=Reconsidered

RCS=Replaced by Committee Substitute RE=Replaced by Engrossed Amendment RS=Replaced by Substitute Amendment TP=Temporarily Postponed VA=Vote After Roll Call VC=Vote Change After Roll Call WD=Withdrawn OO=Out of Order AV=Abstain from Voting

Florida's Families and Children Below the Federal Poverty Level

Florida Senate

Committee on Children, Families, and Elder Affairs

Presented by:



February 17, 2016

The Florida Legislature Office of Economic and Demographic Research 850.487.1402 http://edr.state.fl.us

The Official Federal Poverty Threshold...

- What does the official federal poverty threshold measure?
 - Whether the <u>cash income</u> of related persons in a household is below a certain monetary threshold.
- What is the poverty monetary threshold based on?
 - The poverty threshold is the cost of a minimum annual food diet in 1963 (times 3 to allow for other expenses) in today's prices.
- Who estimates poverty rates?
 - Today, the US Census Bureau calculates poverty thresholds for different family sizes and individuals from income data based on surveys.
 - The methodology was originally developed in 1963 by the Social Security Administration staff.
- What are the major groups that are included/excluded in poverty calculations?
 - Included:
 - All persons living in households, even if it is a household consisting of one person.
 - Excluded:
 - Foster children under age 15.
 - Institutionalized population (such as prisons and mental hospitals).

The Official Federal Poverty Statistics...

- How are poverty statistics used?
 - The official federal poverty measures are primarily used to determine eligibility for federal and state programs. They are also used as a measure of a state's well-being relative to other states.
- What are the limitations?
 - There are different views on how the official poverty threshold should be measured.
 - Survey data are typically self-reported, and thus may underestimate income.
 - In fact, some researchers are concerned the official survey measuring poverty rates may be overestimating the percent of people in poverty.
- What is meant by the term "in poverty"?
 - Throughout this presentation, the term "in poverty" refers to those households or individuals below the poverty threshold.

How Cash Income Is Measured...

Includes:

- Earnings
- Unemployment compensation
- Workers' compensation
- Social Security
- Supplemental Security Income
- Public assistance
- Veterans' payments
- Survivor or disability benefits
- Pension or retirement income
- Interest, dividends
- Income from rents
- Income from estates, trusts
- Educational assistance
- Alimony, child support
- Assistance from outside the household
- Measured before taxes

Excludes:

- Noncash benefits
 - Supplemental Nutrition Assistance Program (SNAP)
 - Special Supplemental Food Program for Women, Infants and Children (WIC)
 - National school lunch
 - Housing subsidies
 - Low-income home energy assistance
 - Medical care (such as Medicare and Medicaid)
- Capital gains or losses
- Assets (liquid or illiquid)
 - Home ownership
 - Bank accounts
 - Retirement accounts

Government programs may have additional and/or different criteria to determine poverty status for eligibility and may define income and poverty differently depending on the purpose.

Florida's Population in Poverty...

Population for whom poverty is determined (18,946,215)

Adults (14,989,964)

- 14.7% of adults are in poverty (2,205,911)
 - Poverty rates for adults:

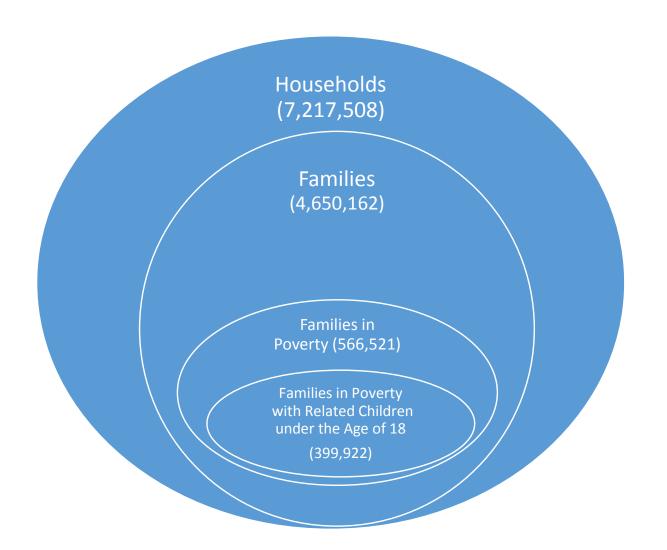
Age Group	Percent of Age Group in Poverty
18-24	25.1%
25-34	17.4%
35-44	14.9%
45-54	13.3%
55-64	12.9%
65-74	9.7%
75+	10.9%

Children (3,956,251)

- 24.1% of children are in poverty (953,348)
 - Poverty rates for children:

Age Group	Percent of Age Group in Poverty
0-5	26.8%
6-11	24.3%
12-17	21.3%

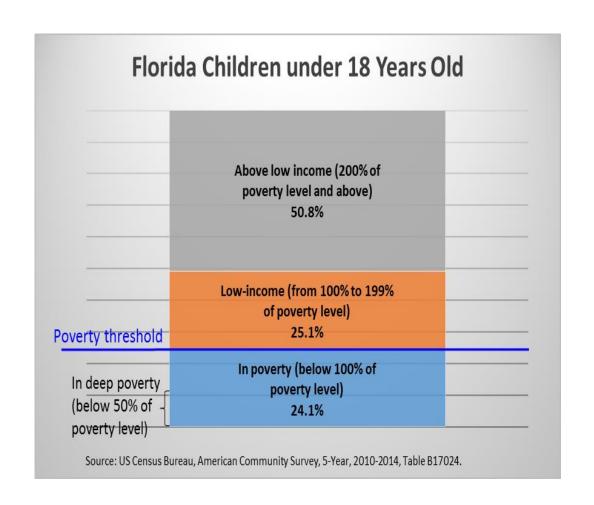
Florida Households and Families in Poverty...



- Households (7,217,508):
 - 4,650,162 family.
 - 2,567,346 non-family (a householder living alone or with non-relatives only).
- Households in poverty (1,094,402):
 - 566,521 family households in poverty (12.2% of families or 2,300,543 people)
 - 527,881 non-family households in poverty (20.6% of non-family households or 858,716 people).

Children in Poverty...

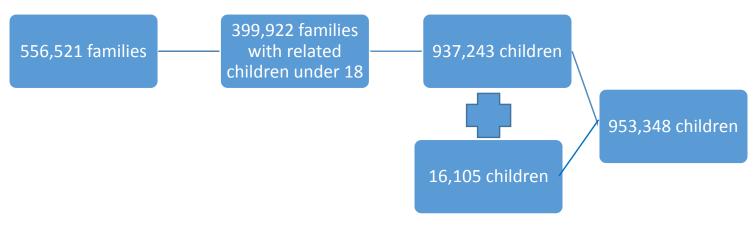
- In Florida, 24.1% of all children under 18 years for whom poverty is determined are in poverty (953,348 children).
 - Of the children in poverty,
 44.3 percent are in deep poverty (below 50% of poverty threshold).
 - This means that 10.7
 percent of all children in the state are in deep poverty.



Children in Poverty...

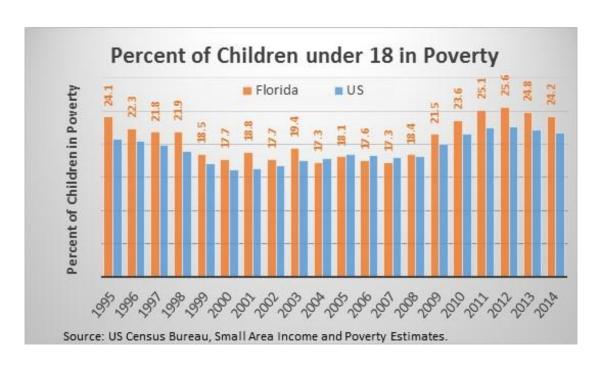
- Of the 556,521 families in poverty in Florida:
 - 70.6% (399,922 families) have related children under the age of 18.
 - These 399,922 families have 937,243 related children under the age of 18.
 - There are an additional 16,105 children in poverty who are unrelated to the householder, including foster children aged 15-17.
- There are a total of 953,348 children in poverty in Florida.

Families and Children in Poverty in Florida



Source: US Census Bureau, American Community Survey, 5-Year, 2010-2014, Tables B17006, B17010, & B17024.

Recent Children's Poverty Rate Is Higher than Pre-Recession Levels but Is Starting to Improve



- In 2006, 17.6% of all children under 18 were in poverty. The poverty rate for children peaked at 25.6% in 2012. More recently in 2014, the rate was slightly above 24%.
- In the economic boom years of 2004 to 2007, Florida had slightly lower poverty rates for children than the nation, but since then Florida's poverty rate has been higher than the nation.
- For all persons of all ages, the percent in poverty increased from 12.6 in 2006 to 16.6 in 2014.

Characteristics of Floridians in Poverty...

- Families
 - Family Structure
 - Family Size
 - Children
- Educational Attainment
- Age

- Race/Ethnicity
- Population Diversity
 - 65 and Older
 - Disability Status by Employment Status
- Geographic Representation

Poverty Thresholds by Size of Family and Number of Children - 2014								
		Related children under 18 years						
Size of family unit	Weighted average thresholds	None	One	Two	Three	Four		Eight or more
One person (unrelated individual) Under 65 years65 years and over	12,071 12,316 11,354	12,316 11,354						
Two people Householder under 65 years Householder 65 years and over	15,379 15,934 14,326	15,853 14,309	16,317 16,256					
Three people	18,850 24,230 28,695 32,473	24,418	24,817 29,875	24,008 28,960	24,091 28,252 32,631	27,820 31,633		
Nine people or more	49,021	52,430	52,685	51,984	51,396	50,430		45,768

Families in Poverty are Usually Single-Parent...

- Nearly 70% of families in poverty with children are headed by a single-parent.
 - Of the 566,521 Florida families with or without children in poverty, almost half are families where there is a female householder, with no husband present.

	Florida	
	Number	Percent
Total Number of Families	4,650,162	
Below poverty level	566,521	12.2%
Married couple families	224,531	39.6%
Male householder, no wife present	62,544	11.0%
Female householder, no husband present	279,446	49.3%

Source: US Census Bureau, American Community Survey, 5-Year, 2010-2014, Table B17010.

Children in Poverty by Family Structure...

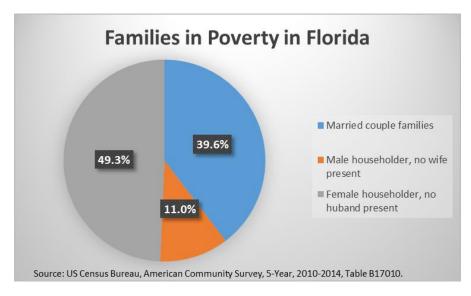
- Two-thirds of all children in poverty live with a single parent.
 - More children in poverty live in families with a female householder, no husband present than in married-couple families and in male householder, no wife present families combined.
- Over two-thirds of children at or above poverty live in married couple families.

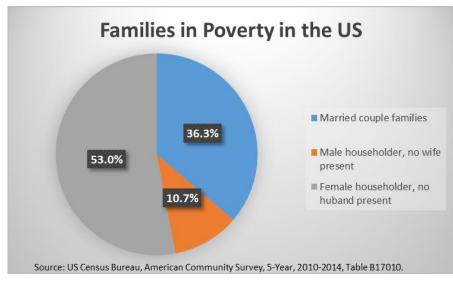
	Number of Related Children under 18 years old		
ı		In Po	verty
ı		Number	Percent
ı	In Families	937,243	
ı	In married couple families	302,390	32.3%
ı	In male householder, no wife present families	91,846	9.8%
1	In female householder, no husband present families	543,007	<i>57.9</i> %

Source: US Census Bureau, American Community Survey, 5-Year, 2010-2014, Table B17006.

Families in Poverty Compared to US...

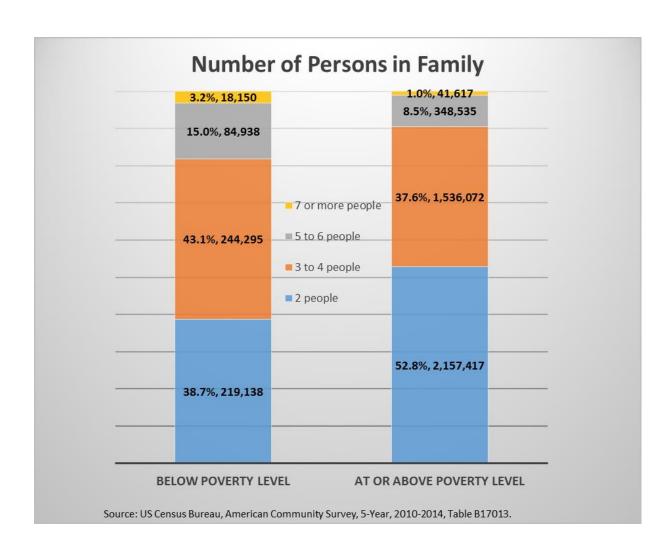
- Compared to the US, Florida currently has a slightly larger percent of families in poverty (12.2% in Florida vs. 11.5% in the US).
- Married couples represent a higher percentage of families in poverty in Florida, than in the US (39.6% vs. 36.3%).
- Female householder, no husband present represent a smaller percentage of those families in poverty in Florida than in the US (49.3% vs. 53.0%), while the share of male householder, no wife present is larger.





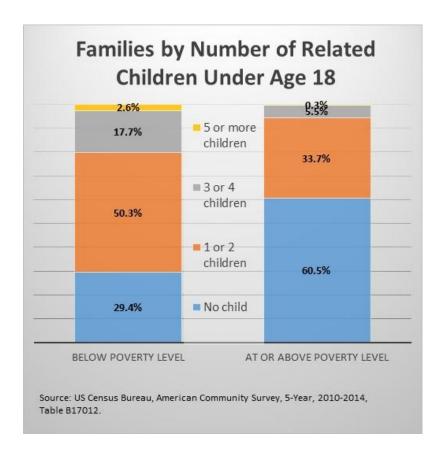
Family Size is Larger...

- Florida's families in poverty are typically larger in size than those at or above poverty.
- Only 38.7% of families in poverty contain 2 people, while the majority of families at or above the poverty threshold are comprised of 2 people (52.8%).
- 18.2% of families in poverty have 5 or more people, while 9.5% of families at or above the poverty threshold contain 5 or more people.



Families in Poverty with Related Children...

- 20.3% of Florida's families in poverty have 3 or more related children, compared to 5.8% of those families that are at or above poverty.
 - Of the families below poverty with 3 or more related children, 56.4% (64,953 families) are female householders, no husband present.

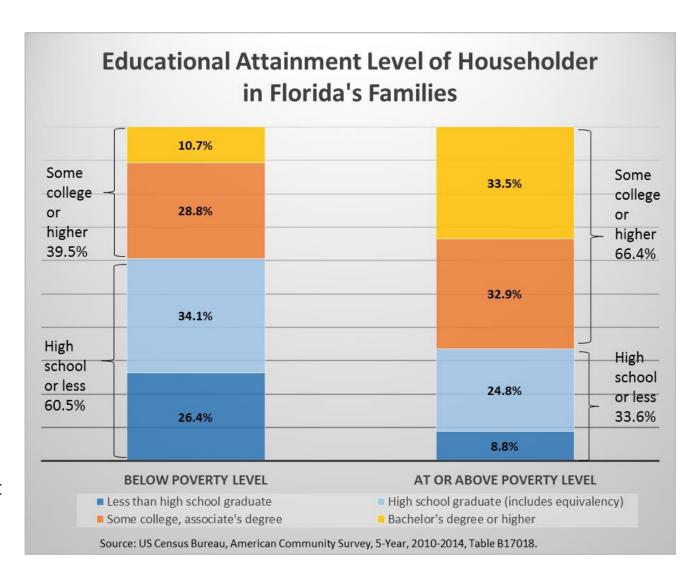


Average Number of Children in Families with Related Children

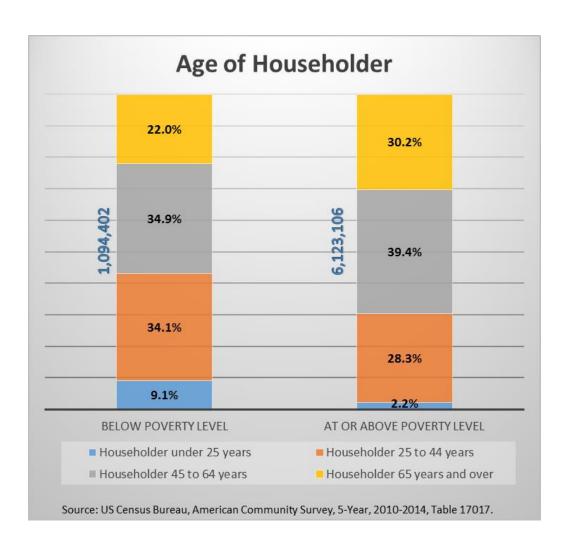
	Families be	Families below Poverty Level		
All Families		Female Householder, no Husband Present	Families at or above Poverty Level	
Average Number of Children	2.34	2.34	1.86	

Educational Attainment is Lower...

- The higher the educational attainment level, the smaller the percent in poverty.
- 60.5% of Florida's families below poverty have a householder with a high school degree or less, while 33.6% of families at or above poverty have a householder with a high school degree or less.
- Families with a householder with less than a high school degree comprise a substantially larger share of families in poverty than of those that are at or above the poverty level.



Age of Householder is Younger...



- For Florida's family and nonfamily households:
 - Of households in poverty, 9.1%
 have a householder under 25
 years old, while 2.2% of
 households above poverty are in
 this age group.
 - Of households in poverty, 34.1% have a householder 25-44 years old, while 28.3% of households above poverty are in this age group.
- In contrast, a larger share of older householders make up the families and non-families that are at or above the poverty level.

Racial and Ethnic Composition of Families in Poverty is Non-White...

Florida families with a householder who is	Percent in		
One rece	Poverty 12.1%		
One race	12.1%		
White	9.8%		
Black or African American	23.7%		
American Indian and Alaska Native	19.1%		
Asian	9.9%		
Native Hawaiian and Other Pacific Islander	14.7%		
Some other race	24.0%		
Two or more races	15.6%		
Hispanic or Latino origin (of any race)	18.7%		
White alone, not Hispanic or Latino	7.4%		

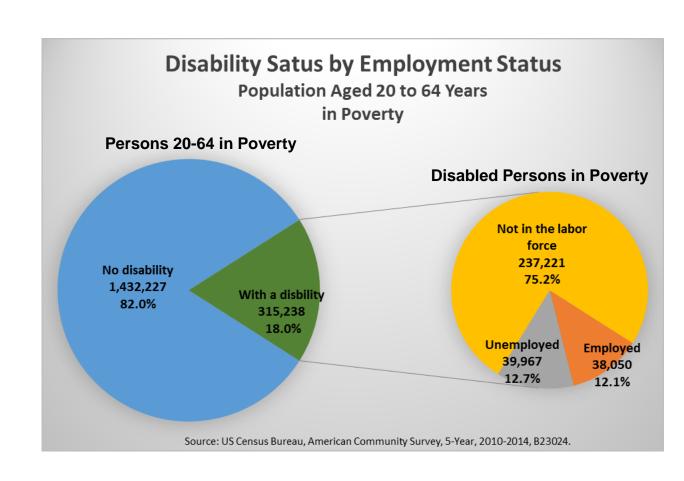
- The percent of families in poverty based on the race of the householder varies. These percentages run from 9.8% for White to 23.7% for Black or African American.
- 18.7% of families where the householder is of Hispanic or Latino origin (of any race) are in poverty.

Population 65 Years and Over in Florida...

- Of the 3,453,205 Floridians 65 years and over for whom poverty status is determined, 10.2% or 353,406 people are in poverty.
 - This represents 11.2% of all Floridians in poverty.
- Of the people 65 years and over in poverty, 29.8% are in deep poverty (income below 50% of the poverty level).
- There are 240,254 households in poverty, where the householder is 65 years and over:
 - 70,989 are family households.
 - 169,265 are non-family (people living alone or with nonrelatives).

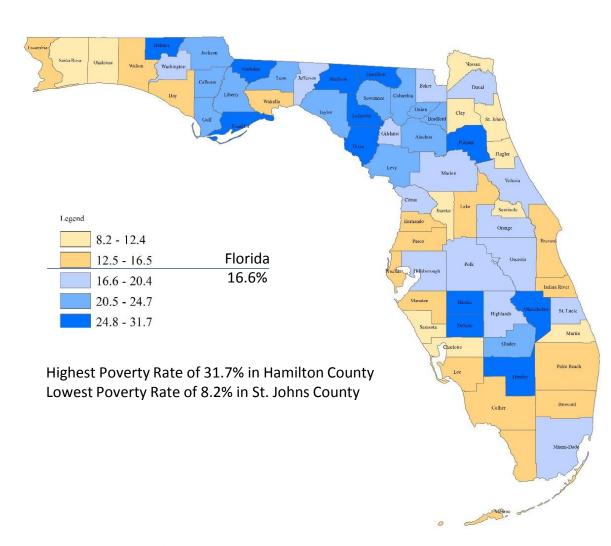
Disability Status by Employment Status for Floridians in Poverty

- For Florida's population aged 20 to 64 in poverty 18.0% (315,238) have a disability.
- The majority of these individuals with a disability are not in the labor force (75.2%).
- Of the 24.8% that are in the labor force, they are almost equally split between those that are employed and unemployed.
- These statistics differ from the disabled who are not in poverty, where a greater percentage are employed (37.4%).



Florida's Poverty Rates by County

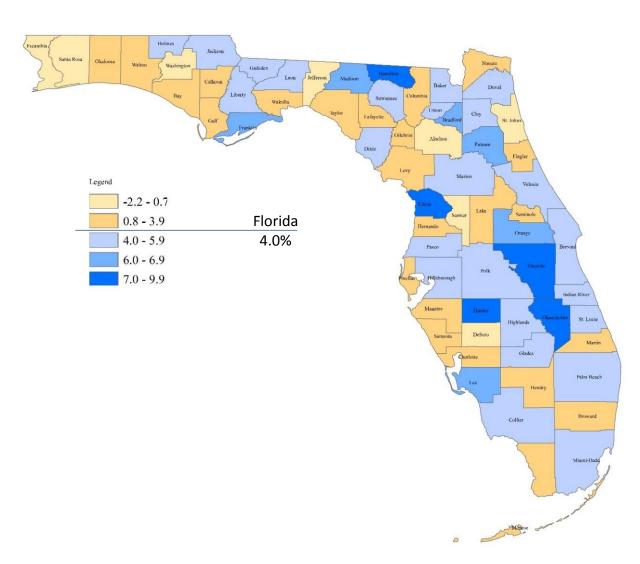
- Poverty rates vary by county.
- 40 of Florida's counties have a poverty rate at or above the state's rate of 16.6%.
 - Most of these areas are in the Heartland and Northern part of the state.
 - Many of these counties would be considered rural.
 - However, half of Florida's most populous 10 counties also have rates above the state average:
 - Hillsborough (16.8%), Polk (18.1%), Duval (18.2%), Orange (18.2%), and Miami-Dade (20.4%).



Source: US Census Bureau, Small Area Income and Poverty Estimates, 2014.

Change in Poverty Rates between 2006 and 2014

- The poverty rate in 35 of Florida's counties increased by 4.0 percentage points or more between 2006 and 2014.
 - In five counties, the poverty rate declined over this time horizon.
 - Sumter (-2.2%), DeSoto (-0.6%), Escambia (-0.6%), Alachua (-0.2%), and Jackson (-0.1%).
 - The greatest increase in the poverty rate was in Okeechobee County (9.9 percentage points).



Source: US Census Bureau, Small Area Income and Poverty Estimates, 2006 and 2014.

SUPPLEMENTAL INFORMATION: Examples of Poverty and Low-Income Programs...

These examples of major poverty and low-income programs are primarily federally funded, federally funded with a required level of state effort, or funded by shared federal/state funds. They typically try to address specific needs.

- Healthcare Assistance
 - KidCare/CHIP (200K enrolled, \$418M)
 - Medicaid (4M enrolled, \$24.6B)
- Housing Assistance
 - Florida Low-Income Home Energy Assistance
 Program (LIHEAP) (\$69M)
 - Florida Weatherization Assistance Program (\$2M)
 - Low-Income Emergency Home Repair Program
 - Emergency Financial Assistance for Housing Program (EFAHP)
 - HUD Programs e.g. public housing, housing choice vouchers, Section 8 (195,737 housing units, 421,696 occupants)

Examples of Poverty and Low-Income Programs (continued)...

- Food Assistance
 - Emergency Food Assistance Program (TEFAP) (\$23M)
 - Florida Special Supplemental Nutrition Program for Women, Infants, and Children (WIC) (467K recipients, \$103M)
 - National School Lunch Program (NSLP) (1.7M participants)
 - School Breakfast Program (SBP) (787K participants)
 - Summer Food Service Program (SFSP) (163K participants)
 - Afterschool Snack Program
 - Seamless Summer Option Program
 - Special Milk Program (SMP) (110K half pints served)
 - Child Care Food Program (CCFP)
 - Afterschool Meals Program
 - Homeless Children Nutrition Program
 - SNAP/Florida Food Assistance Program (3.7M recipients, \$5.7B)
- Tax Breaks and Cash Assistance to Alleviate the Conditions of Poverty
 - Federal Earned Income Tax Credit (2.2M recipients, \$5.1B)
 - Community Services Block Grant Program (\$22M)
 - TANF (49K recipients, \$160M)

Examples of Poverty and Low-Income Programs (continued)...

At-Risk and Prevention Programs

- Florida Head Start Program (46K participants)
- School Readiness Program (226K participants)
- Take Stock in Children (\$6.1M)
- College Reach Out Program (\$1.0M)
- Adult Education GED (\$22.2M state dollars)
- First Generation in College Matching Grants (8.7K recipients, \$10.6M)
- Florida Student Assistance Grants (131.8K recipients, \$146.8M)
- Florida Work Experience Program (629 recipients, \$1.6M)
- Florida Prepaid Scholarships Project STARS (\$7.0M)
- Pell Grants (596K recipients at Florida institutions, \$2.1B)
- CareerSource Florida e.g. SNAP Employment and Training, TANF Welfare Transition

Poverty Avoidance

- Florida Reemployment Assistance
- Social Security

APPEARANCE RECORD

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(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Meeting Date Bill Number (if applicable) Amendment Barcode (if applicable) Name Job Title Address State Zip Speaking: **Against** Information Waive Speaking: In Support (The Chair will read this information into the record.) Representing Appearing at request of Chair: Lobbyist registered with Legislature: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. This form is part of the public record for this meeting. S-001 (10/14/14)

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S-001 (10/14/14)

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Speaking: For Against Information Waive Speaking: Ir (The Chair will read this in Representing	Support Against
Appearing at request of Chair: Yes No Lobbyist registered with Legis	slature: Yes No
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This form is part of the public record for this meeting.	ble can be heard.

APPEARANCE RECORD

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Lobbyist registered with Legislature: Yes Ver Monay not permit all persons wishing to speak to be heard at this so that as many persons as possible can be heard	While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remark This form is part of the public record for this meeting.
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APPEARANCE RECORD

Lobbyist registered with Legislature: Appearing at request of Chair: (The Chair will read this information into the record.) fanisgA 🔃 TOT X Speaking: Waive Speaking: **Against** hodque ni 🗀 State Address Amendment Barcode (if applicable) Meeting Date Bill Number (if applicable) 71.11.6 (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting

While it is a Senate tradition to encourage public testimony, time may not permit all persons as possible can be heard. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard at this

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Topic TANF	648412
Name Karan Woodall	Amendment Barcode (if applicable)
Job Title Executive Director	
Address 579 E. (1,11,5+	
Street	Phone <u>\$50-321-9386</u>
City City State	3230/ Email fcfep) yakoo, con
Speaking: 🗸 For 🔲 Against 🔲 Information	
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Representing 17 Torrida Canter for	-15cal & Economic Police.
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While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remark. This form is part of the public record for this many in the public record for the publi	is so that as many persons wishing to speak to be heard at this
This form is part of the public record for this meeting.	narry persons as possible can be heard.
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Meeting Date (Deliver BOTH copies of this	form to the Senator or Senate Professiona	al Staff conducting the meeting) Bill Number (if applicable)
Topic Temporary Cash	Assistance	Amendment Barcode (if applicable)
Name Frencesca Menes		And the state of t
Job Title Policy Director		
Address		Phone
City Street	7 33 (3-) State Zip	Email
		Speaking: In Support Against hair will read this information into the record.)
Representing Ponda Li	nyigrant Ga	Whom
Appearing at request of Chair: Yes	No Lobbyist regis	stered with Legislature: Yes No
110 N N N N		

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

APPEARANCE RECORD

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(Deliver BOTH copies of this form to the Senator or Senate Professional Meeting Date	
Topic TANF	Bill Number (if applicable) Amendment Barcode (if applicable)
Name Karen Woodall	-
Job Title Executive Director	_
Address 579 E. Cell St.	Phone 850-321-9386
Tallahisser J 32301 City State Zip	Email fcfep) yakov. con
(The Cha	Speaking: In Support Against air will read this information into the record.)
Representing Florida Center for Economic Po	licy
Appearing at request of Chair: Yes No Lobbyist regis	tered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit al meeting. Those who do speak may be asked to limit their remarks so that as many	Il persons wishing to speak to be heard at this persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

APPEARANCE RECORD

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Meeting Date				

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date	794
Topic	Bill Number (if applicable)
Name Richard chapman to	Amendment Barcode (if applicable)
Job Title	
Address	
Street	Phone
City State Speaking: Against Vinformation	Email
information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing	<u> </u>
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, tin meeting. Those who do speak may be asked to limit their remarks. This form is part of the public record for this was the second for this was the second for the public record.	
This form is part of the public record for this meeting	arks so that as many persons as possible can be heard.

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