

Tab 1	SB 1310 by Bradley ; Similar to CS/H 00969 Reporting of Student Mental Health Outcomes
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Tab 2	SB 1354 by Trumbull ; Similar to CS/H 00633 Behavioral Health Managing Entities
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797766	D	S	CF, Trumbull	Delete everything after	03/24 03:53 PM
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Tab 3	SB 1620 by Rouson ; Similar to H 01439 Mental Health and Substance Use Disorders
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657304	A	S	CF, Rouson	Delete L.122 - 151:	03/24 03:54 PM
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420638	A	S	CF, Rouson	Delete L.220 - 395:	03/24 03:55 PM
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The Florida Senate
COMMITTEE MEETING EXPANDED AGENDA

CHILDREN, FAMILIES, AND ELDER AFFAIRS
Senator Grall, Chair
Senator Garcia, Vice Chair

MEETING DATE: Tuesday, March 25, 2025
TIME: 4:00—6:00 p.m.
PLACE: 301 Senate Building

MEMBERS: Senator Grall, Chair; Senator Garcia, Vice Chair; Senators Brodeur, Harrell, Rouson, Sharief, and Simon

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	SB 1310 Bradley (Similar CS/H 969, Compare S 1470)	Reporting of Student Mental Health Outcomes; Requiring the Department of Children and Families to annually submit a specified evaluation to the Governor and Legislature by a specified date; removing a provision authorizing a mental health professional to be available to the school district through specified agreements; requiring each district school board's mental health coordinator to serve as the Department of Children and Families' primary point of contact and coordinate with the department to prepare certain evaluations, etc.	CF 03/25/2025 AHS FP
2	SB 1354 Trumbull (Similar CS/H 633)	Behavioral Health Managing Entities; Requiring the Department of Children and Families to contract for specified functions; requiring the department to recommend certain transparency improvements; requiring managing entities to report required information to the department in a standardized electronic format; requiring managing entities to submit documents to the department electronically in a specified format and with specified metadata, etc.	CF 03/25/2025 AHS FP
3	SB 1620 Rouson (Similar H 1439)	Mental Health and Substance Use Disorders; Defining the term "person-first language"; revising the minimum standards for a mobile crisis response service; requiring that an individualized treatment plan be reevaluated within a specified timeframe to ensure the recommended care remains necessary for a patient; requiring a service provider to provide a patient with certain medication for a specified timeframe upon discharge from certain treatment facilities; requiring the department to reevaluate assessment services at specified intervals to ensure a patient's clinical needs are being met, etc.	CF 03/25/2025 AHS FP

COMMITTEE MEETING EXPANDED AGENDA

Children, Families, and Elder Affairs

Tuesday, March 25, 2025, 4:00—6:00 p.m.

TAB	OFFICE and APPOINTMENT (HOME CITY)	FOR TERM ENDING	COMMITTEE ACTION
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Senate Confirmation Hearing: A public hearing will be held for consideration of the below-named executive appointment to the office indicated.

Secretary of Children and Families

4	Hatch, Taylor N. ()	Pleasure of Governor	
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TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
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Other Related Meeting Documents

By Senator Bradley

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1 A bill to be entitled
2 An act relating to the reporting of student mental
3 health outcomes; creating s. 394.4575, F.S.; requiring
4 the Department of Children and Families to annually
5 submit a specified evaluation to the Governor and
6 Legislature by a specified date; providing evaluation
7 requirements; requiring the department to create a
8 survey tool for specified purposes; authorizing the
9 department to include survey results in the
10 evaluation; amending s. 1001.212, F.S.; requiring the
11 coordinator to report specified referrals to the
12 department for reporting and evaluation purposes;
13 deleting an obsolete provision; amending s. 1006.041,
14 F.S.; requiring each school district to provide
15 specified information to the department for reporting
16 and evaluation purposes; revising certain plan
17 requirements to include mobile response teams;
18 removing a provision authorizing a mental health
19 professional to be available to the school district
20 through specified agreements; requiring each school
21 district to submit certain approved plans and reports
22 to the Department of Children and Families rather than
23 the Department of Education; requiring the Department
24 of Children and Families to annually certify receipt
25 of and compliance with certain requirements to the
26 Department of Education by specified dates; amending
27 s. 1006.07, F.S.; requiring each district school
28 board's mental health coordinator to serve as the
29 Department of Children and Families' primary point of

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30 contact and coordinate with the department to prepare
31 certain evaluations; requiring the coordinator to
32 annually provide certain policies and procedures to
33 the department; revising membership of a threat
34 management team to include specified mental health
35 providers; requiring the team to provide specified
36 information to the department for reporting and
37 evaluation purposes; requiring a threat management
38 coordinator to report certain data to the department;
39 amending s. 1012.584, F.S.; requiring each school
40 district to notify certain school personnel of the
41 availability of specified mental health providers;
42 providing an effective date.

43
44 Be It Enacted by the Legislature of the State of Florida:

45
46 Section 1. Section 394.4575, Florida Statutes, is created
47 to read:

48 394.4575 Student mental health assistance program
49 evaluation.-

50 (1) On or before December 1 each year, the department shall
51 submit to the Governor, the President of the Senate, and the
52 Speaker of the House of Representatives and publish on its
53 website an evaluation of mental health services and supports
54 provided to students pursuant to ss. 1001.212(11), 1006.041, and
55 1012.584(4). The department shall provide an evaluation of
56 expenditure plans and program outcome reports submitted by
57 school districts as required in s. 1006.041, and assess
58 treatment outcomes and the effectiveness of mental health

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59 services provided pursuant to s. 1006.041(2) (a) and (b). The
60 department shall also utilize other relevant information
61 collected by the department to evaluate treatment outcomes,
62 system capacity, and performance. School district threat
63 management coordinators and mental health coordinators as
64 described in s. 1006.07 shall provide information and reports to
65 the department for evaluation and inclusion in the report.

66 (2) The department shall create a survey tool for students
67 using mental health services and supports described in this
68 section for the purpose of assessing the patient experience and
69 self-reported treatment outcomes. The results shall be
70 deidentified before being transmitted to the department.
71 Students or their parents or legal guardians may complete the
72 survey. The department may include survey results in the annual
73 evaluation under subsection (1).

74 Section 2. Paragraph (a) of subsection (11) of section
75 1001.212, Florida Statutes, is amended to read:

76 1001.212 Office of Safe Schools.—There is created in the
77 Department of Education the Office of Safe Schools. The office
78 is fully accountable to the Commissioner of Education. The
79 office shall serve as a central repository for best practices,
80 training standards, and compliance oversight in all matters
81 regarding school safety and security, including prevention
82 efforts, intervention efforts, and emergency preparedness
83 planning. The office shall:

84 (11) Develop a statewide behavioral threat management
85 operational process, a Florida-specific behavioral threat
86 assessment instrument, and a threat management portal.

87 (a)1. ~~By December 1, 2023,~~ The office shall develop a

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88 statewide behavioral threat management operational process to
89 guide school districts, schools, charter school governing
90 boards, and charter schools through the threat management
91 process. The process must be designed to identify, assess,
92 manage, and monitor potential and real threats to schools. This
93 process must include, but is not limited to:

94 a. The establishment and duties of threat management teams.

95 b. Defining behavioral risks and threats.

96 c. The use of the Florida-specific behavioral threat
97 assessment instrument developed pursuant to paragraph (b) to
98 evaluate the behavior of students who may pose a threat to the
99 school, school staff, or other students and to coordinate
100 intervention and services for such students.

101 d. Upon the availability of the threat management portal
102 developed pursuant to paragraph (c), the use, authorized user
103 criteria, and access specifications of the portal.

104 e. Procedures for the implementation of interventions,
105 school support, and community services.

106 f. Guidelines for appropriate law enforcement intervention.

107 g. Procedures for risk management.

108 h. Procedures for disciplinary actions.

109 i. Mechanisms for continued monitoring of potential and
110 real threats.

111 j. Procedures for referrals to mental health services
112 identified by the school district or charter school governing
113 board pursuant to s. 1012.584(4). Referrals to mental health
114 services originating from the behavioral threat process or
115 assessment instrument shall be reported, in the aggregate, by
116 the threat management coordinator, designated in s.

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117 1006.07(7)(j), to the Department of Children and Families for
118 reporting and evaluation purposes pursuant to s. 394.4575.

119 k. Procedures and requirements necessary for the creation
120 of a threat assessment report, all corresponding documentation,
121 and any other information required by the Florida-specific
122 behavioral threat assessment instrument under paragraph (b).

123 2. Upon availability, each school district, school, charter
124 school governing board, and charter school must use the
125 statewide behavioral threat management operational process.

126 3. The office shall provide training to all school
127 districts, schools, charter school governing boards, and charter
128 schools on the statewide behavioral threat management
129 operational process.

130 4. The office shall coordinate the ongoing development,
131 implementation, and operation of the statewide behavioral threat
132 management operational process.

133 Section 3. Section 1006.041, Florida Statutes, is amended
134 to read:

135 1006.041 Mental health assistance program.—Each school
136 district must implement a school-based mental health assistance
137 program that includes training classroom teachers and other
138 school staff in detecting and responding to mental health issues
139 and connecting children, youth, and families who may experience
140 behavioral health issues with appropriate services. Each school
141 district must provide information relating to student mental
142 health programs, services, and treatments to the Department of
143 Children and Families for reporting and evaluation purposes
144 pursuant to s. 394.4575.

145 (1) Each school district must develop, and submit to the

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146 district school board for approval, a detailed plan outlining
147 the components and planned expenditures of the district's mental
148 health assistance program. The plan must include all district
149 schools, including charter schools, unless a charter school
150 elects to submit a plan independently from the school district.
151 A charter school plan must comply with all of the provisions of
152 this section and must be approved by the charter school's
153 governing body and provided to the charter school's sponsor.

154 (2) A plan required under subsection (1) must be focused on
155 a multitiered system of supports to deliver evidence-based
156 mental health care assessment, diagnosis, intervention,
157 treatment, and recovery services to students with one or more
158 mental health or co-occurring substance abuse diagnoses and to
159 students at high risk of such diagnoses. The provision of these
160 services must be coordinated with a student's primary mental
161 health care provider and with other mental health providers
162 involved in the student's care. At a minimum, the plan must
163 include all of the following components:

164 (a) Direct employment of school-based mental health
165 services providers to expand and enhance school-based student
166 services and to reduce the ratio of students to staff in order
167 to better align with nationally recommended ratio models. The
168 providers shall include, but are not limited to, certified
169 school counselors, school psychologists, school social workers,
170 and other licensed mental health professionals. The plan must
171 also identify strategies to increase the amount of time that
172 school-based student services personnel spend providing direct
173 services to students, which may include the review and revision
174 of district staffing resource allocations based on school or

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175 student mental health assistance needs.

176 (b) Contracts or interagency agreements with one or more
177 local community behavioral health providers, mobile response
178 teams, or providers of Community Action Team services to provide
179 a behavioral health staff presence and services to students at
180 district schools. Services may include, but are not limited to,
181 mental health screenings and assessments, individual counseling,
182 family counseling, group counseling, psychiatric or
183 psychological services, trauma-informed care, mobile crisis
184 services, and behavior modification. These behavioral health
185 services may be provided on or off the school campus and may be
186 supplemented by telehealth as defined in s. 456.47(1).

187 (c) Policies and procedures, including contracts with
188 service providers, which will ensure that:

189 1. Students referred to a school-based or community-based
190 mental health service provider for mental health screening for
191 the identification of mental health concerns and students at
192 risk for mental health disorders are assessed within 15 days
193 after referral. School-based mental health services must be
194 initiated within 15 days after identification and assessment,
195 and support by community-based mental health service providers
196 for students who are referred for community-based mental health
197 services must be initiated within 30 days after the school or
198 district makes a referral.

199 2. Parents of a student receiving services under this
200 subsection are provided information about other behavioral
201 health services available through the student's school or local
202 community-based behavioral health services providers. A school
203 may meet this requirement by providing information about and

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204 Internet addresses for web-based directories or guides for local
205 behavioral health services.

206 3. Individuals living in a household with a student
207 receiving services under this subsection are provided
208 information about behavioral health services available through
209 other delivery systems or payors for which such individuals may
210 qualify, if such services appear to be needed or enhancements in
211 such individuals' behavioral health would contribute to the
212 improved well-being of the student.

213 (d) Strategies or programs to reduce the likelihood of at-
214 risk students developing social, emotional, or behavioral health
215 problems; depression; anxiety disorders; suicidal tendencies; or
216 substance use disorders.

217 (e) Strategies to improve the early identification of
218 social, emotional, or behavioral problems or substance use
219 disorders; to improve the provision of early intervention
220 services; and to assist students in dealing with trauma and
221 violence.

222 (f) Procedures to assist a mental health services provider
223 or a behavioral health provider as described in paragraph (a) or
224 paragraph (b), respectively, or a school resource officer or
225 school safety officer who has completed mental health crisis
226 intervention training in attempting to verbally de-escalate a
227 student's crisis situation before initiating an involuntary
228 examination pursuant to s. 394.463. Such procedures must include
229 strategies to de-escalate a crisis situation for a student with
230 a developmental disability as defined in s. 393.063.

231 (g) Policies of the school district which must require that
232 in a student crisis situation, school or law enforcement

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233 personnel must make a reasonable attempt to contact a mental
234 health professional as described in paragraph (a) or paragraph
235 (b) who may initiate an involuntary examination pursuant to s.
236 394.463, unless the child poses an imminent danger to themselves
237 or others, before initiating an involuntary examination pursuant
238 to s. 394.463. Such contact may be in person or through
239 telehealth. ~~The mental health professional may be available to~~
240 ~~the school district either by a contract or interagency~~
241 ~~agreement with the managing entity, one or more local community-~~
242 ~~based behavioral health providers, or the local mobile response~~
243 ~~team, or be a direct or contracted school district employee.~~

244 (3) Each school district shall submit its approved plan,
245 including approved plans of each charter school in the district,
246 to the Department of Children and Families ~~Department of~~
247 ~~Education~~ by August 1 of each fiscal year. The Department of
248 Children and Families shall certify receipt of and compliance
249 with all of the requirements of this subsection to the
250 Department of Education by September 1 of each fiscal year.

251 (4) Annually by September 30, each school district shall
252 submit to the Department of Children and Families ~~Department of~~
253 ~~Education~~ a report on its program outcomes and expenditures for
254 the previous fiscal year. The Department of Children and
255 Families shall certify receipt of and compliance with all the
256 requirements of this subsection to the Department of Education
257 by October 1 of each fiscal year. ~~that,~~ At a minimum, the report
258 must include the total number of each of the following:

259 (a) Students who receive screenings or assessments.

260 (b) Students who are referred to school-based or community-
261 based providers for services or assistance.

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262 (c) Students who receive school-based or community-based
263 interventions, services, or assistance.

264 (d) School-based and community-based mental health
265 providers, including licensure type.

266 (e) Contract-based or interagency agreement-based
267 collaborative efforts or partnerships with community-based
268 mental health programs, agencies, or providers.

269 Section 4. Paragraph (b) of subsection (6) and paragraphs
270 (b), (i), and (j) of subsection (7) of section 1006.07, Florida
271 Statutes, are amended to read:

272 1006.07 District school board duties relating to student
273 discipline and school safety.—The district school board shall
274 provide for the proper accounting for all students, for the
275 attendance and control of students at school, and for proper
276 attention to health, safety, and other matters relating to the
277 welfare of students, including:

278 (6) SAFETY AND SECURITY BEST PRACTICES.—Each district
279 school superintendent shall establish policies and procedures
280 for the prevention of violence on school grounds, including the
281 assessment of and intervention with individuals whose behavior
282 poses a threat to the safety of the school community.

283 (b) *Mental health coordinator*.—Each district school board
284 shall identify a mental health coordinator for the district. The
285 mental health coordinator shall serve as the district's and the
286 Department of Children and Families' primary point of contact
287 regarding the district's coordination, communication, and
288 implementation of student mental health policies, procedures,
289 responsibilities, and reporting, including:

290 1. Coordinating with the Department of Children and

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291 Families and the Office of Safe Schools, established pursuant to
292 s. 1001.212.

293 2. Maintaining records and reports regarding student mental
294 health as it relates to the mental health assistance program
295 under s. 1006.041 and school safety.

296 3. Facilitating the implementation of school district
297 policies relating to the respective duties and responsibilities
298 of the school district, the superintendent, and district school
299 principals.

300 4. Coordinating with the Department of Children and
301 Families to prepare evaluations on student mental health
302 programs, services, and treatments provided pursuant to s.
303 394.4575. The coordinator shall assist the Department of
304 Children and Families in the evaluation of treatment outcomes
305 and the development of a survey tool as described in s.
306 394.4575(2).

307 ~~5.4.~~ Coordinating with the school safety specialist on the
308 staffing and training of threat management teams and
309 facilitating referrals to mental health services, as
310 appropriate, for students and their families.

311 ~~6.5.~~ Coordinating with the school safety specialist on the
312 training and resources for students and school district staff
313 relating to youth mental health awareness and assistance.

314 ~~7.6.~~ Reviewing annually the school district's policies and
315 procedures related to student mental health for compliance with
316 state law and alignment with current best practices and making
317 recommendations, as needed, for amending such policies and
318 procedures to the superintendent and the district school board.
319 Policies and procedures shall be provided to the Department of

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320 Children and Families annually.

321 (7) THREAT MANAGEMENT TEAMS.—Each district school board and
322 charter school governing board shall establish a threat
323 management team at each school whose duties include the
324 coordination of resources and assessment and intervention with
325 students whose behavior may pose a threat to the safety of the
326 school, school staff, or students.

327 (b) A threat management team shall include persons
328 certified under s. 1012.584(4) with expertise in counseling,
329 instruction, school administration, and law enforcement. All
330 members of the threat management team must be involved in the
331 threat assessment and threat management process and final
332 decisionmaking. At least one member of the threat management
333 team must have personal familiarity with the individual who is
334 the subject of the threat assessment. If no member of the threat
335 management team has such familiarity, a member of the
336 instructional personnel or administrative personnel, as those
337 terms are defined in s. 1012.01(2) and (3), who is personally
338 familiar with the individual who is the subject of the threat
339 assessment must consult with the threat management team for the
340 purpose of assessing the threat. The instructional or
341 administrative personnel who provides such consultation may
342 ~~shall~~ not participate in the decisionmaking process.

343 (i) The threat management team shall prepare a threat
344 assessment report required by the Florida-specific behavioral
345 threat assessment instrument developed pursuant to s.
346 1001.212(11). A threat assessment report, all corresponding
347 documentation, and any other information required by the
348 Florida-specific behavioral threat assessment instrument in the

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349 threat management portal is an education record. Information
350 relating to treatment referrals and mental health assessments
351 shall be provided to the Department of Children and Families for
352 reporting and evaluation purposes pursuant to s. 394.4575.

353 (j) Each district school board shall establish a threat
354 management coordinator to serve as the primary point of contact
355 regarding the district's coordination, communication, and
356 implementation of the threat management program and to report
357 quantitative data to the Department of Children and Families and
358 the Office of Safe Schools in accordance with guidance from the
359 office.

360 Section 5. Subsection (4) of section 1012.584, Florida
361 Statutes, is amended to read:

362 1012.584 Continuing education and inservice training for
363 youth mental health awareness and assistance.—

364 (4) Each school district shall notify all school personnel
365 who have received training pursuant to this section of mental
366 health services that are available to students from mental
367 health services providers as described in s. 1006.041(2)(a) and
368 (b) in the school district, and the individual to contact if a
369 student needs services. The term "mental health services"
370 includes, but is not limited to, community mental health
371 services, health care providers, and services provided under ss.
372 1006.04 and 1006.041.

373 Section 6. This act shall take effect July 1, 2025.

The Florida Senate
BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Committee on Children, Families, and Elder Affairs

BILL: SB 1310

INTRODUCER: Senator Bradley

SUBJECT: Reporting of Student Mental Health Outcomes

DATE: March 24, 2025

REVISED: _____

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	Rao	Tuszynski	CF	Pre-meeting
2.			AHS	
3.			FP	

I. Summary:

SB 1310 requires the Department of Children and Families (DCF) to evaluate the mental health services and supports provided to students in schools.

The bill requires school district boards, threat management coordinators, and mental health coordinators to report specified information to the DCF, rather than the Department of Education. The DCF is required to certify receipt of and compliance with specified requirements to the DOE.

The bill requires the DCF to create a survey tool for students that utilize mental health services in schools. The deidentified survey results may be included in the DCF's annual evaluation of mental health services and supports.

The bill defines mental health service providers that may train school personnel to provide mental health services.

Indeterminate negative fiscal impact on government sector. *See* Section V. Fiscal Impact Statement.

The bill provides an effective date of July 1, 2025.

II. Present Situation:

Mental Health in Schools

Mental illnesses are conditions that affect an individual's thinking, feeling, mood, and behavior.¹ While many children may not experience mental distress,² some children may experience prolonged mental distress that may affect their ability to connect with their peers, participate in activities, and affect their day-to-day lives.³ It is estimated that one in six youth aged 6-17 years of age experience a mental health disorder annually.⁴ Receiving school-based early treatment from trained mental health professionals may help students manage their mental health and have positive school outcomes.⁵

Department of Children and Families

The Department of Children and Families (DCF) is directed to work in partnership with local communities to protect the vulnerable, promote strong and economically self-sufficient families, and advance personal and family recovery and resiliency.⁶ The DCF provides services relating to the following⁷:

- Adult protection.
- Child care regulation.
- Child welfare.
- Domestic violence.
- Economic self-sufficiency.
- Homelessness.
- Mental health.
- Refugees.
- Substance Abuse.

The DCF is required to prepare a state master plan for the delivery and financing of a system of publicly funded, community-based substance abuse and mental health services throughout the state. This plan must include strategies for meeting the treatment and support needs of children and adolescents who have, or are at risk of having, mental, emotional, or substance abuse problems.⁸

¹ National Library of Medicine, *Mental Disorders*, available at: <https://medlineplus.gov/mentaldisorders.html> (last visited 3/20/25).

² U.S. Centers for Disease Control, *Data and Statistics on Children's Mental Health*, available at: <https://www.cdc.gov/children-mental-health/data-research/index.html> (last visited 3/20/25).

³ National Library of Medicine, *Mental Disorders*, available at: <https://medlineplus.gov/mentaldisorders.html> (last visited 3/20/25); and National Alliance on Mental Illness, *Mental Health in Schools*, available at: <https://www.nami.org/Advocacy/Policy-Priorities/Improving-Health/Mental-Health-in-Schools/> (last visited 3/20/25).

⁴ National Alliance on Mental Illness, *Mental Health in Schools*, available at: <https://www.nami.org/Advocacy/Policy-Priorities/Improving-Health/Mental-Health-in-Schools/> (last visited 3/20/25).

⁵ National Alliance on Mental Illness, *Mental Health in Schools*, available at: <https://www.nami.org/Advocacy/Policy-Priorities/Improving-Health/Mental-Health-in-Schools/> (last visited 3/20/25).

⁶ Section 20.19, F.S.

⁷ Section 20.19, F.S.

⁸ Section 394.75, F.S.

State Board of Education

The State Board of Education is the chief implementing and coordinating body of public education in Florida.⁹ It consists of seven members appointed by the Governor and confirmed by the Senate.¹⁰ The State Board of Education appoints the Commissioner of Education and is the Executive Director of the Department of Education (DOE).¹¹

The State Board of Education exercises general supervision over the divisions of the Department of Education.¹² The divisions of the Department of Education include the following¹³:

- Division of Florida Colleges.
- Division of Public Schools.
- Division of Early Learning.
- Division of Career and Adult Education.
- Division of Vocational Rehabilitation.
- Division of Blind Services.
- Division of Accountability, Research, and Measurement.
- Division of Finance and Operations.
- Office of K-20 Articulation.
- The Office of Independent Education and Parental Choice.
- The Office of Safe Schools.

Office of Safe Schools

The Office of Safe Schools (Office) was codified within the Department of Education in 2018, after the mass shooting at Marjory Stoneman Douglas High School in Parkland, Florida on February 14, 2018.¹⁴ The mission of the Office is to support school districts in providing a safe learning environment for students and educators through prevention, intervention, and emergency preparedness planning.¹⁵

In 2023, the Legislature directed the Office to develop a statewide behavioral threat management operational process, a Florida-specific behavioral threat assessment instrument, and a threat management portal.¹⁶ Florida law requires the statewide behavioral threat management operational process to guide school districts, schools, charter school governing boards, and charter schools through the threat management process that identifies, assesses, manages, and monitors potential and real threats to schools. This process must include, but is not limited to the following¹⁷:

- The establishment and duties of threat management teams.

⁹ Section 1001.02, F.S.

¹⁰ Section 2, Article IX of the State Constitution.

¹¹ Section 20.15, F.S.

¹² Section 1001.02, F.S.

¹³ Section 20.15(3), F.S.

¹⁴ Chapter 2018-3, L.O.F. and Florida Department of Education, *Office of Safe Schools: What We Do*, available at: <https://www.fldoe.org/safe-schools/what-we-do.stml> (last visited 3/20/25).

¹⁵ Florida Department of Education, *Office of Safe Schools*, available at: <https://www.fldoe.org/safe-schools/> (last visited 3/20/25).

¹⁶ Chapter 2023-18, L.O.F.

¹⁷ Section 1001.212(11)(a), F.S.

- Defining behavioral risks and threats.
- The use of the Florida-specific behavioral threat assessment instrument developed to evaluate the behavior of students who may pose a threat to the school, school staff, or other students and to coordinate intervention and services for such students.
- Upon the availability of the threat management portal, the use, authorized user criteria, and access specifications of the portal.
- Procedures for the implementation of interventions, school support, and community services.
- Guidelines for appropriate law enforcement intervention.
- Procedures for risk management.
- Procedures for disciplinary actions.
- Mechanisms for continued monitoring of potential and real threats.
- Procedures for referrals to mental health services identified by the school district or charter school governing board pursuant to the statutory requirement for education and inservice training for youth mental health awareness and assistance.
- Procedures and requirements necessary for the creation of a threat assessment report, all corresponding documentation, and any other information required by the Florida-specific behavioral threat assessment instrument.

Each school district, school, charter school governing board, and charter school are required to use the statewide behavioral threat management operational process. The Office is required to provide training on the operational process and coordinate the ongoing development, implementation, and operation of the operational process.¹⁸

Student Mental Health

Each school district is required to implement a school-based mental health assistance program that includes training classroom teachers and other school staff in detecting and responding to mental health issues and connecting children, youth, and families who may experience behavioral health issues with appropriate services.¹⁹

Generally, school-based mental health services may include mental health screenings and assessments, and referrals to school-based or community-based providers for interventions, services, or assistance.²⁰ These services must be initiated in a timely manner, according to the following timeline²¹:

- Students referred to a school-based or community-based mental health service provider for mental health screening for the identification of mental health concerns must be assessed within 15 days after referral;
- School-based mental health services must be initiated within 15 days after identification and assessment; and
- Community-based mental health services must be initiated within 30 days of the referral.

¹⁸ Section 1001.212(11)(a)2.-4., F.S.

¹⁹ Section 1006.041, F.S.

²⁰ Section 1006.041, F.S.

²¹ Section 1006.041(c), F.S.

Mental Health Assistance Allocation

The mental health assistance allocation provides funding to assist school districts in implementing the required school-based mental health assistance program.²² Each school district must receive a minimum of \$100,000 annually, with additional funding based on each school district's proportionate share of the state's total unweighted full-time equivalent student enrollment.²³

To receive the funding, each school district must develop a detailed plan outlining the components of the mental health assistance program and submit the plan to the district school board for approval.²⁴ All district schools, including charter schools, must be included in the plan, unless a charter school elects to submit a plan independently from the school district.²⁵

The plan must be focused on a multi-tiered system of supports to deliver evidence-based mental health care assessment, diagnosis, intervention, treatment, and recovery services to students with mental health and/or substance abuse diagnoses and to students at high risk of such diagnoses.²⁶ The provision of these services must be coordinated with a student's primary mental health care provider and with other mental health providers involved in the student's care.

At a minimum, the plan must include the following components²⁷:

- Direct employment of school-based mental health services providers to expand and enhance school-based student services and to reduce the ratio of students to staff. The plan must identify strategies to increase the amount of time that school-based student services personnel spend providing direct services to students.
- Contracts or interagency agreements with local community health providers or providers of Community Action Team services to provide a behavioral health staff presence and services at district schools.²⁸
- Policies and procedures, including contracts with service providers, which will ensure that students who are referred to a school-based or community-based mental health service provider are timely assessed following referral, and that parents and other members of the student's household are provided with information about available community mental health resources.
- Strategies or programs to reduce the likelihood of at-risk students developing social, emotional, or behavioral health problems; depression; anxiety disorders; suicidal tendencies; or substance use disorders.
- Strategies to improve the early identification of social, emotional, or behavioral problems or substance use disorders; to improve the provision of early intervention services; and to assist students in dealing with trauma and violence.

²² Section 1011.62, F.S.

²³ Section 1011.62(13), F.S.

²⁴ Section 1006.041, F.S.

²⁵ Section 1006.041, F.S.

²⁶ Section 1006.041(2), F.S.

²⁷ *Id.*

²⁸ Services may include, but are not limited to, mental health screenings and assessments, individual counseling, family counseling, group counseling, psychiatric or psychological services, trauma-informed care, mobile crisis services, and behavior modification. These behavioral health services may be provided on or off the school campus and may be supplemented by telehealth.

- Procedures to assist a mental health services provider, a behavioral health provider, or a school resource officer of school safety officer who has completed mental health crisis intervention training in attempting to verbally de-escalate a student’s crisis situation before initiating an involuntary examination.
- School district policies which require that school or law enforcement personnel make a reasonable attempt to contact a mental health professional who may initiate an involuntary examination, unless the child poses an imminent danger to themselves or others, before initiating an involuntary examination.

Each school district is required to submit its approved plans, including approved plans of each charter school in the district, to the Department of Education by August 1 of each fiscal year.²⁹

The following chart displays the funding for the Mental Health Assistance Allocation since it was established in 2018:

Mental Health Assistance Allocation FY 2018-2025	
Fiscal Year	Funding Amount
2018-2019 ³⁰	\$69,237,286
2019-2020 ³¹	\$75,000,000
2020-2021 ³²	\$100,000,000
2021-2022 ³³	\$120,000,000
2022-2023 ³⁴	\$140,000,000
2023-2024 ³⁵	\$160,000,000
2024-2025 ³⁶	\$180,000,000
Total	\$844,237,286

District School Boards

Each district school board is responsible for attending to the health, safety, and other matters relating to the welfare of students in the district’s geographic area.³⁷ Each district school superintendent is required to establish policies and procedures for the prevention of violence on school grounds, including the assessment of and intervention with individuals whose behavior poses a threat to the safety of the school community.³⁸

Mental Health Coordinator

²⁹ Section 1006.041(3), F.S.

³⁰ Section 36, ch. 2018-3, L.O.F.

³¹ Specific Appropriations 6 and 93, s. 2, ch. 2019-115, L.O.F.

³² Specific Appropriations 8 and 92, s. 2, ch. 2020-111, L.O.F.

³³ Specific Appropriations 7 and 90, s. 2, ch. 2021-36, L.O.F.

³⁴ Specific Appropriations 5 and 86, s. 2, ch. 2022-156, L.O.F.

³⁵ Specific Appropriations 5 and 80, s. 2, ch. 2023-239, L.O.F.

³⁶ Specific Appropriations 5 and 84, s. 2, ch. 2024-231, L.O.F.

³⁷ Section 1001.42(8), F.S.

³⁸ Section 1006.07(6), F.S.

Each school district board is required to identify a mental health coordinator for the district that shall serve as the district's primary point of contact regarding the district's coordination, communication, and implementation of student mental health policies, procedures, responsibilities, and reporting, including the following³⁹:

- Coordinating with the Office of Safe Schools.
- Maintaining records and reports regarding student mental health as it relates to the mental health assistance program and school safety.
- Facilitating the implementation of school district policies relating to the respective duties and responsibilities of the school district, the superintendent, and district school principals.
- Coordinating with the school safety specialist on the staffing and training of threat management teams and facilitating referrals to mental health services, as appropriate, for students and their families.
- Coordinating with the school safety specialist on the training and resources for students and school district staff relating to youth mental health awareness and assistance.
- Reviewing annually the school district's policies and procedures related to student mental health for compliance with state law and alignment with current best practices and making recommendations, as needed, for amending such policies and procedures to the superintendent and the district school board.

Threat Management Coordinator

Each district school board and charter school governing board is required to establish a threat management team at each school. Threat management teams are tasked with utilizing resources, assessment, and intervention services with students whose behavior may pose a threat to the safety of the school, school staff, or students.⁴⁰ The teams are required to inform students, faculty, and staff how to recognize threatening or aberrant behavior that may represent a threat to the community, school, or self. Further, threat management teams are required to inform students, faculty, and staff which members of the school community to whom they can report threatening behavior.⁴¹

Individuals on the threat management team have expertise in counseling, instruction, school administration, and law enforcement. Upon a suspected immediate mental health or substance abuse crisis, threat management teams direct school personnel to engage behavioral health crisis resources.⁴² These behavioral health crisis resources provide emergency intervention and assessments, make recommendations, and refer the student for appropriate services.⁴³

Each district school board is required to establish a threat management coordinator who serves as the primary point of contact regarding the district's coordination, communication, and implementation of the threat management program. The threat management coordinator must report quantitative data from the program to the Office of Safe Schools.⁴⁴

³⁹ Section 1006.07(6)(b), F.S.

⁴⁰ Section 1006.07(7), F.S.

⁴¹ Section 1006.07(7)(c), F.S.

⁴² Section 1006.07(7)(h), F.S.

⁴³ *Id.*

⁴⁴ Section 1006.07(7)(j), F.S.

Evidence-Based Mental Health Awareness and Assistance Program

In 2018 the Legislature required the Department of Education to establish an evidence-based youth mental health awareness training program to help school personnel identify and understand the signs of emotional disturbance, mental illness, and substance use disorders.⁴⁵ The DOE was tasked with providing school personnel with the skills necessary to help a person who is developing or experiencing an emotional disturbance, mental health, or substance use problem.⁴⁶ Every school district has at least one certified youth mental health awareness and assistance trainer that can train all school personnel within the school district.⁴⁷

The training program must include, but is not limited to, the following⁴⁸:

- An overview of mental illnesses and substance use disorders and the need to reduce the stigma of mental illness.
- Information on the potential risk factors and warning signs of emotional disturbance, mental illness, or substance use disorders, including, but not limited to, depression, anxiety, psychosis, eating disorders, and self-injury, as well as common treatments for those conditions and how to assess those risks.
- Information on how to engage at-risk students with the skills, resources, and knowledge required to assess the situation, and how to identify and encourage the student to use appropriate professional help and other support strategies, including, but not limited to, peer, social, or self-help care.

Each school district is required to notify all school personnel who have received this youth mental health awareness and assistance training, and the individual to contact if a student needs services. The term “mental health services” includes, but is not limited to, community mental health services, health care providers, and services provided by multiple agencies for students with severe emotional disturbance, and services provided from the mental health assistance program.⁴⁹

Charter Schools

Charter schools are public schools that operate under a performance contract, or a “charter” between the charter school governing board and the charter school’s sponsor.⁵⁰ They are held to the same evaluation and “grading” standards as traditional public schools and may be closed if they fail to meet these standards.⁵¹ Further, they are funded through the same funding sources as traditional public schools. During the 2023-2024 school year, there were over 730 charter schools in Florida, serving 397,656 students.⁵²

⁴⁵ 2018-3, L.O.F.

⁴⁶ *Id.*

⁴⁷ *Id.*

⁴⁸ Section 1012.584(3), F.S.

⁴⁹ Section 1012.584(4), F.S.

⁵⁰ Florida Department of Education, *Charter Schools*, available at: <https://www.fldoe.org/schools/school-choice/charter-schools/charter-school-faqs.shtml> (last visited 3/21/25).

⁵¹ *Id.*

⁵² Florida Department of Education, *School Choice*, available at: <https://www.fldoe.org/schools/school-choice/charter-schools/> (last visited 3/21/25).

III. Effect of Proposed Changes:

Section 1 of the bill creates s. 394.4575, F.S. to require the DCF to evaluate mental health services and supports provided to students by the statewide behavioral threat management operational process, the mental health assistance program, and continuing education and inservice training for youth mental health awareness and assistance. The bill requires the DCF to provide an evaluation of expenditure plans, program outcome reports and assess the treatment outcomes and effectiveness of services provided through the mental health assistance program pursuant to s. 1006.041, F.S.

The bill requires the DCF to evaluate treatment outcomes, system capacity, and performance utilizing other relevant information currently collected by the DCF. The bill requires school district threat management coordinators and mental health coordinators to provide information and reports to the DCF for evaluation and inclusion in the report.

The bill requires this evaluation to be published on the DCF's website and submitted to the Governor, the President of the Senate, and the Speaker of the House of Representatives on or before December 1 each year.

The bill requires the DCF to create a survey tool for students using mental health services and supports for the purpose of assessing the patient's experience and self-reported treatment outcomes. The bill allows students, parents, or legal guardians to complete the survey, and requires the results of the survey to be deidentified before transmission to the DCF. The bill allows the DCF to include the survey results in its annual evaluation of mental health services and supports.

Section 2 of the bill amends s. 1001.212, F.S. to remove the December 1, 2023 date requirement for the Office of Safe Schools within the Department of Education to develop a statewide behavioral threat management operational process.

The bill requires the threat management coordinator in the Office to report, in the aggregate, referrals to mental health services originating from the behavioral threat process or assessment instrument to the DCF for reporting and evaluation purposes.

Section 3 of the bill amends s. 1006.041, F.S. to require each school district to provide information relating to student mental health programs, services, and treatments to the DCF for reporting and evaluation purposes.

The bill makes several changes to the requirements of the plan the school district is required to develop and submit to the district school board that outlines the district's mental health services provided to students. Specifically, the bill:

- Integrates mobile response teams into the plan.
- Clarifies school districts may contract for a behavioral health staff presence and services *for students*.

The bill requires each school district to submit its approved plan, including the approved plans of each charter school in the district to the DCF, rather than the DOE. The bill requires the DCF to

certify receipt of and compliance with the required provisions of the plan to the DOE by September 1 of each fiscal year.

The bill requires each school district to submit to the DCF, rather than the DOE, a report on its program outcomes and expenditures for the previous fiscal year annually by September 30. The bill requires the DCF to certify receipt of and compliance with the report to the DOE by October 1 of each fiscal year.

Section 4 of the bill amends s. 1006.07, F.S. to require the mental health coordinator of each district school board to serve as the district's and the DCF's primary point of contact regarding the district's coordination, communication, and implementation of student mental health policies, procedures, responsibilities, and reporting. The bill includes coordination with the DCF in the requirements of the mental health coordinator. The bill requires this coordination to include the preparation of evaluation on student mental health programs, services, and treatments and for the coordinator to assist the DCF in the evaluation of treatment outcomes and the development of a survey tool.

The bill requires the mental health coordinator to provide the school district's policies and procedures related to student mental health service compliance with state law and best practices to the DCF annually.

The bill requires threat management teams to include persons certified by the evidence-based youth mental health awareness and assistance training program.

The bill requires the threat management team to provide information relating to treatment referrals and mental health assessments to the DCF for reporting and evaluation purposes.

The bill includes the DCF as a recipient of quantitative data provided by threat management coordinators.

Section 5 of the bill amends s. 1012.584, F.S. to define mental health service providers that may train school personnel in providing mental health services. These service providers shall include, but are not limited to, certified school counselors, school psychologists, school social workers, and other licensed mental health professionals.

Section 6 of the bill provides an effective date of July 1, 2025.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

Indeterminate negative fiscal on the Department of Children and Families for workload. The bill requires the development of a survey and annual evaluation and reporting duties by the DCF, in collaboration with all school districts in the state.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill amends ss. 1001.212, 1006.041, 1006.07, and 1012.584 of the Florida Statutes. This bill creates s. 394.4575, Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Trumbull

2-01280A-25

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1 A bill to be entitled
2 An act relating to behavioral health managing
3 entities; amending s. 394.9082, F.S.; requiring the
4 Department of Children and Families to contract for
5 specified functions; requiring the department to
6 recommend certain transparency improvements; requiring
7 the department to prepare and present to the Governor
8 and Legislature a specified final report by a date
9 certain; requiring managing entities to report
10 required information to the department in a
11 standardized electronic format; providing requirements
12 for the such format; requiring managing entities to
13 submit documents to the department electronically in a
14 specified format and with specified metadata;
15 requiring managing entities to report certain specific
16 measures to the department; providing an effective
17 date.

18
19 Be It Enacted by the Legislature of the State of Florida:

20
21 Section 1. Subsection (7) of section 394.9082, Florida
22 Statutes, is amended, and paragraph (n) is added to subsection
23 (3) and paragraphs (v) and (w) are added to subsection (5) of
24 that section, to read:

25 394.9082 Behavioral health managing entities.—

26 (3) DEPARTMENT DUTIES.—The department shall:

27 (n)1. Contract for all of the following:

28 a. Operational and financial audits of each managing entity
29 to include all of the following:

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30 (I) A review of business practices, personnel, financial
31 records, related parties, compensation, and other areas as
32 determined by the department.

33 (II) The services administered, the method of provider
34 payment, expenditures, outcomes, and other information as
35 determined by the department.

36 (III) Referral patterns, including managing entity referral
37 volume; provider referral assignments; services referred; length
38 of time to obtain services; and key referral performance
39 measures.

40 (IV) Provider network adequacy and provider network
41 participation in the department's available bed platform, the
42 Opioid Data Management System, the Agency for Health Care
43 Administration Event Notification Service, and other department
44 required provider data submissions.

45 b. Audits of each managing entity's expenditures and
46 claims, in which such audit must do both of the following:

47 (I) Compare services administered through each managing
48 entity, the outcomes of each managing entity's expenditures,
49 each managing entity's Medicaid expenditures for behavioral
50 health services, and any other information as determined by the
51 department.

52 (II) Analyze the claims paid by each managing entity for
53 Medicaid recipients.

54 c. Recommendations to improve transparency of system
55 performance including the metrics and criteria used to measure
56 performance and outcomes in behavioral health systems and the
57 format and method used to collect and report data and
58 information.

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59 2. Prepare a report of the information gathered in
60 subparagraph 1. and present the final report on or before
61 December 1, 2025, to the Governor, the President of the Senate,
62 and the Speaker of the House of Representatives.

63 (5) MANAGING ENTITY DUTIES.—A managing entity shall:

64 (v) Report all required information to the department in a
65 standardized electronic format to ensure interoperability and to
66 facilitate data analysis. The submission format must meet all of
67 the following criteria:

68 1. Provider payments must be reported using a standardized
69 format for electronic data interchange that is used for health
70 care claims processing.

71 2. Information must be organized into discrete, machine-
72 readable data elements that allow for efficient processing and
73 integration with other datasets.

74 3. All data fields must comply with established protocols
75 as specified by the department.

76 4. The standardized format must be compatible with
77 automated systems to enable the downloading, parsing, and
78 combining of data with other sources for analysis.

79 5. Submissions must pass validation checks to confirm
80 adherence to the required data structure and format before the
81 submission is accepted.

82 (w) Submit all documents to the department in a format that
83 allows for accurate text recognition and data extraction, such
84 as in Portable Document Format or machine-readable text files.
85 Documents must be submitted electronically and accompanied by
86 metadata containing key information to ensure proper
87 organization, processing, and integration into the department's

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88 systems. The required metadata must include, but is not limited
89 to, all of the following elements:

90 1. A descriptive and unique name for the document,
91 following any naming conventions prescribed by the department.

92 2. The date the document is uploaded.

93 3. A predefined classification indicating the nature or
94 category of the document.

95 4. Any relevant identifiers, such as application numbers,
96 case numbers, or tracking codes, as specified by the department.

97 5. The name, contact information, and any other required
98 identification number, such as a license or registration number,
99 of the person or organization submitting the document.

100 6. Any other metadata fields as prescribed by the
101 department to facilitate accurate processing and analysis.

102 (7) PERFORMANCE MEASUREMENT AND ACCOUNTABILITY.—

103 (a) Managing entities shall collect and submit data to the
104 department regarding persons served, outcomes of persons served,
105 costs of services provided through the department's contract,
106 and other data as required by the department. The department
107 shall evaluate managing entity performance and the overall
108 progress made by the managing entity, together with other
109 systems, in meeting the community's behavioral health needs,
110 based on consumer-centered outcome measures that reflect
111 national standards, if possible, that can be accurately
112 measured. The department shall work with managing entities to
113 establish performance standards, including, but not limited to:

114 1.~~(a)~~ The extent to which individuals in the community
115 receive services, including, but not limited to, parents or
116 caregivers involved in the child welfare system who need

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117 behavioral health services.

118 ~~2.(b)~~ The improvement in the overall behavioral health of a
119 community.

120 ~~3.(e)~~ The improvement in functioning or progress in the
121 recovery of individuals served by the managing entity, as
122 determined using person-centered measures tailored to the
123 population.

124 ~~4.(d)~~ The success of strategies to:

125 ~~a.1.~~ Divert admissions from acute levels of care, jails,
126 prisons, and forensic facilities as measured by, at a minimum,
127 the total number and percentage of clients who, during a
128 specified period, experience multiple admissions to acute levels
129 of care, jails, prisons, or forensic facilities;

130 ~~b.2.~~ Integrate behavioral health services with the child
131 welfare system; and

132 ~~c.3.~~ Address the housing needs of individuals being
133 released from public receiving facilities who are homeless.

134 ~~5.(e)~~ Consumer and family satisfaction.

135 ~~6.(f)~~ The level of engagement of key community
136 constituencies, such as law enforcement agencies, community-
137 based care lead agencies, juvenile justice agencies, the courts,
138 school districts, local government entities, hospitals, and
139 other organizations, as appropriate, for the geographical
140 service area of the managing entity.

141 (b) Managing entities must submit all of the following
142 specific measures to the department:

143 1. The number and percentage of high utilizers.

144 2. The number and percentage of individuals who receive
145 outpatient services within 7 days after a hospitalization for

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146 behavioral health-related issues.

147 3. The average wait time for initial appointments for
148 behavioral health services.

149 4. The number and percentage of individuals who are able to
150 schedule an urgent behavioral health appointment within 24
151 hours.

152 5. The number and percentage of emergency room visits per
153 capita for behavioral health-related issues, and whether such
154 number and percentage are a decrease from the last report.

155 6. The incidence of medication errors in behavioral health
156 treatment plans.

157 7. The number and percentage of adverse incidents, such as
158 self-harm, in inpatient and outpatient settings.

159 8. The number and percentage of individuals with co-
160 occurring conditions who receive integrated care.

161 9. The number and percentage of individuals successfully
162 transitioned from acute care to community-based services.

163 10. The rate of behavioral health readmissions within 30
164 days after discharge.

165 11. The average length of stay for inpatient behavioral
166 health services.

167 Section 2. This act shall take effect July 1, 2025.

The Florida Senate
BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Committee on Children, Families, and Elder Affairs

BILL: SB 1354

INTRODUCER: Senator Trumbull

SUBJECT: Behavioral Health Managing Entities

DATE: March 24, 2025

REVISED: _____

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	<u>Kennedy</u>	<u>Tuszynski</u>	<u>CF</u>	<u>Pre-meeting</u>
2.	_____	_____	<u>AHS</u>	_____
3.	_____	_____	<u>FP</u>	_____

I. Summary:

SB 1354 requires the Department of Children and Families (DCF) to contract for operational and financial audits of the seven behavioral health managing entities (ME) that are charged with coordinating the state’s safety-net mental health and substance use disorder services for the uninsured and underinsured. A final report must be submitted to the Governor and Legislature by December 1, 2025.

The bill requires MEs to submit required data in a standardized electronic format for interoperability, compliance with health care claims processing standards, and analysis.

The bill also establishes performance standards, requiring MEs to report on service accessibility, community behavioral health outcomes, diversion from acute care, and integration with child welfare services. MEs must track key performance metrics, including high-utilizer rates, post-hospitalization outpatient care, appointment wait times, and emergency room visits for behavioral health issues.

The bill has a significant negative fiscal impact on the government and private sector. *See* Section V. Fiscal Impact Statement.

This bill takes effect July 1, 2025.

II. Present Situation:

Mental Health and Mental Illness

Mental health is a state of well-being in which the individual realizes his or her own abilities can cope with normal stresses of life, can work productively and fruitfully, and is able to contribute

to his or her community.¹ The primary indicators used to evaluate an individual's mental health are:²

- Emotional well-being: perceived life satisfaction, happiness, cheerfulness, peacefulness;
- Psychological well-being: self-acceptance, personal growth including openness to new experiences, optimism, hopefulness, purpose in life, control of one's environment, spirituality, self-direction, and positive relationships; and
- Social well-being: social acceptance, beliefs in the potential of people and society as a whole, personal self-worth and usefulness to society, sense of community.

Mental illness is collectively all diagnosable mental disorders or health conditions that are characterized by alterations in thinking, mood, or behavior (or some combination thereof) associated with distress or impaired functioning.³ Thus, mental health refers to an individual's mental state of well-being whereas mental illness signifies an alteration of that well-being. Mental illness affects millions of people in the United States each year. More than one in five adults lives with a mental illness.⁴ Young adults aged 18-25 had the highest prevalence of any mental illness⁵ (36.2%) compared to adults aged 26-49 (29.4%) and aged 50 and older (16.8%).⁶

Mental Health Safety Net Services

DCF administers a statewide system of safety-net services for substance abuse and mental health (SAMH) prevention, treatment and recovery for children and adults who are otherwise unable to obtain these services. SAMH programs include a range of prevention, acute interventions (e.g., crisis stabilization), residential treatment, transitional housing, outpatient treatment, and recovery support services. Services are provided based upon state and federally-established priority populations.

Behavioral Health Managing Entities

In 2001, the Legislature authorized the DCF to implement behavioral health MEs as the management structure for the delivery of local mental health and substance abuse services.⁷ The implementation of the ME system initially began on a pilot basis and, in 2008, the Legislature authorized the DCF to implement MEs statewide.⁸ MEs were fully implemented statewide in 2013, serving all geographic regions.

The DCF currently contracts with seven MEs for behavioral health services throughout the state. These entities do not provide direct services; rather, they allow the department's funding to be

¹ World Health Organization, Mental Health: Strengthening Our Response, available at: <https://www.who.int/news-room/fact-sheets/detail/mental-health-strengthening-our-response> (last visited last visited 3/7/25).

² Centers for Disease Control and Prevention, Mental Health Basics, available at: <http://medbox.iab.me/modules/en-cdc/www.cdc.gov/mentalhealth/basics.htm> (last visited last visited 3/7/25).

³ *Id.*

⁴ National Institute of Mental Health (NIH), Mental Illness, available at: <https://www.nimh.nih.gov/health/statistics/mental-illness> (last visited last visited 3/7/25).

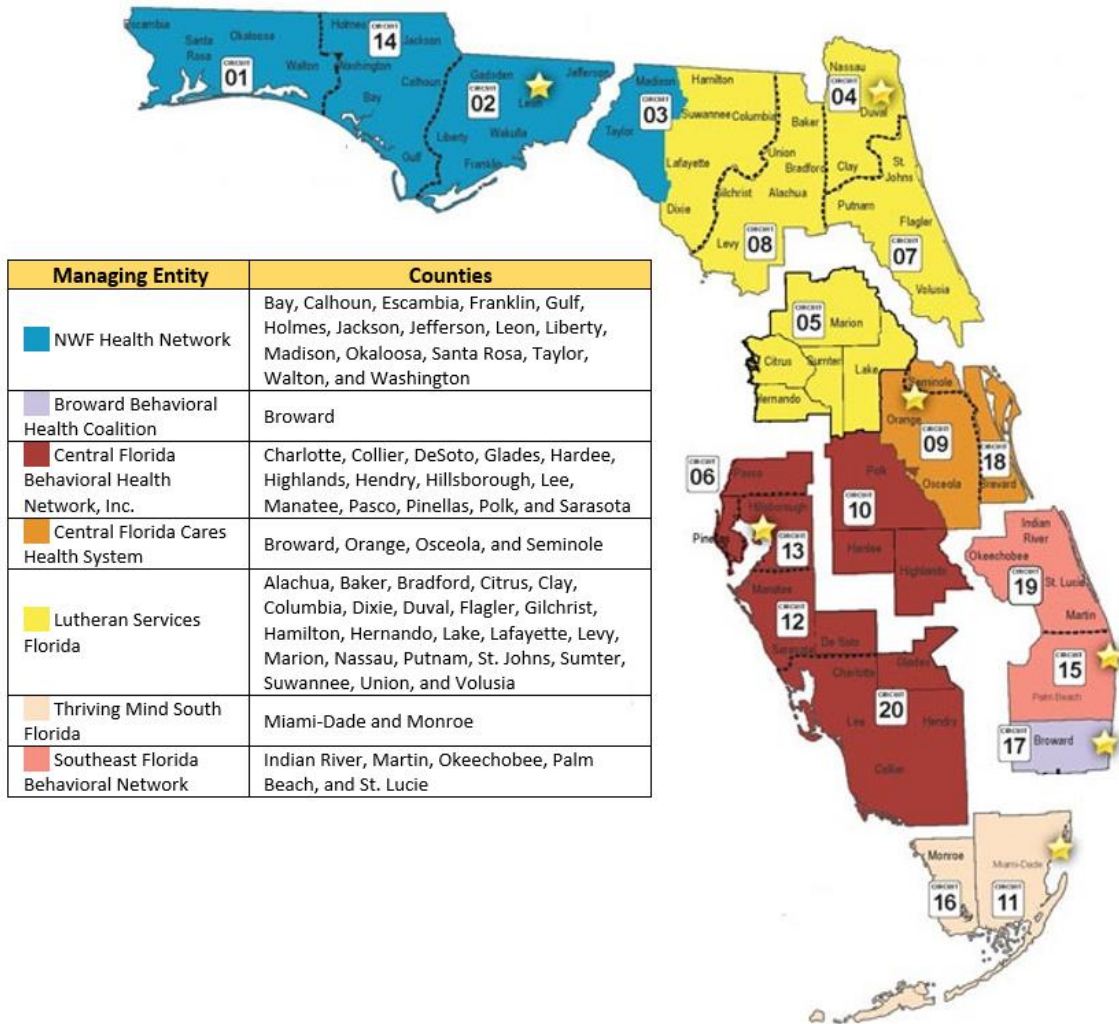
⁵ Any mental illness (AMI) is defined as a mental, behavioral, or emotional disorder. AMI can vary in impact, ranging from no impairment to mild, moderate, and even severe impairment (e.g., individuals with serious mental illness).

⁶ National Institute of Mental Health (NIH), Mental Illness, available at: <https://www.nimh.nih.gov/health/statistics/mental-illness> (last visited March 14, 2025).

⁷ Ch. 2001-191, Laws of Fla.

⁸ Ch. 2008-243, Laws of Fla.

tailored to the specific behavioral health needs in the various regions of the state. The regions are divided as follows:⁹



In the latest comprehensive, multiyear review of the revenues, expenditures, and financial positions of the MEs,¹⁰ these contracts totaled \$1.083 billion for FY 2022-23, with \$919 million spent on direct services.¹¹ MEs subcontract with community providers to serve clients directly; this allows services to be tailored to the specific behavioral health needs in the various regions of the state.¹²

⁹ DCF, Managing Entities, available at: <https://www.myflfamilies.com/services/samh/providers/managing-entities> (last visited March 14, 2025).

¹⁰ DCF, *A Comprehensive, Multi-Year Review of the Revenues, Expenditures, and Financial Positions of the Managing Entities Including a System of Care Analysis*, p. 5, available at <https://myflfamilies.com/document/57451>, (last visited March 21, 2025); Section 394.9082(4)(I), F.S.

¹¹ *Id.* at 11.

¹² Department of Children and Families, *Managing Entities*, available at <https://www.myflfamilies.com/services/samh/providers/managing-entities>, (last visited March 16, 2025).

In FY 2022-23, in the aggregate, DCF reported serving 243,403 unduplicated behavioral health clients.¹³

Coordinated System of Care

Managing entities are required to promote the development and implementation of a coordinated system of care.¹⁴ A coordinated system of care means a full array of behavioral and related services in a region or community offered by all service providers, participating either under contract with a managing entity or by another method of community partnership or mutual agreement.¹⁵ A community or region provides a coordinated system of care for those with a mental illness or substance abuse disorder through a no-wrong-door model, to the extent allowed by available resources. If funding is provided by the Legislature, the DCF may award system improvements grants to managing entities.¹⁶ MEs must submit detailed plans to enhance crisis services based on the no-wrong-door model or to meet specific needs identified in the DCF's assessment of behavioral health services in this state.¹⁷ The DCF must use performance-based contracts to award grants.¹⁸

There are several essential elements which make up a coordinated system of care, including:¹⁹

- Community interventions;
- Case management;
- Care coordination;
- Outpatient services;
- Residential services;
- Hospital inpatient care;
- Aftercare and post-discharge services;
- Medication assisted treatment and medication management; and
- Recovery support.

A coordinated system of care must include, but is not limited to, the following array of services:²⁰

- Prevention services;
- Home-based services;
- School-based services;
- Family therapy;
- Family support;
- Respite services;
- Outpatient treatment;
- Crisis stabilization;
- Therapeutic foster care;

¹³ *Supra*, Note 10, p. 14.

¹⁴ Section 394.9082(5)(d), F.S.

¹⁵ Section 394.4573(1)(c), F.S.

¹⁶ Section 394.4573(3), F.S.

¹⁷ *Id.*

¹⁸ *Id.*

¹⁹ Section 394.4573(2), F.S.

²⁰ Section 394.495(4), F.S.

- Residential treatment;
- Inpatient hospitalization;
- Case management;
- Services for victims of sex offenses;
- Transitional services; and
- Trauma-informed services for children who have suffered sexual exploitation.

The DCF must define the priority populations which would benefit from receiving care coordination.²¹ In defining priority populations, the DCF must consider the number and duration of involuntary admissions, the degree of involvement with the criminal justice system, the risk to public safety posed by the individual, the utilization of a treatment facility by the individual, the degree of utilization of behavioral health services, and whether the individual is a parent or caregiver who is involved with the child welfare system.

MEs are required to conduct a community behavioral health care needs assessment once every three years in the geographic area served by the managing entity, which identifies needs by sub-region.²² The assessments must be submitted to DCF for inclusion in the state and district substance abuse and mental health plan.²³ In addition to the needs assessment, the ME is generally required to also:

- Determine the optimal array of services to meet the community's needs.
- Promote a coordinated system of care.
- Assist counties in development of designated receiving systems and transportation plans.
- Develop strategies to divert persons with mental illness or substance abuse from criminal and juvenile justice systems and integrate behavioral health services with the child welfare system.
- Develop a compressive network of qualified providers to deliver services.
- Monitor network provider performance and compliance with contract requirements.²⁴

Under Florida Administrative Code, MEs are required to implement a Care Coordination Policy applicable to all subcontracted service providers.²⁵ This policy must ensure that services are delivered based on eligibility, clinical appropriateness, individual need, and with fiscal accountability.²⁶ The rule requires care coordination policies that reduce, manage, and eliminate waitlists, support service planning for individuals with co-occurring substance use and mental health disorders and promote the use of clinical screening and assessment tools to determine the appropriate level of care. In addition, the policy must ensure that individuals are served in the least restrictive setting appropriate to their clinical needs and that system changes are monitored to improve service efficiency. The rule also calls for the use of outcome data to inform service delivery and to support continuous improvement across the behavioral health system.

²¹ Section 394.9082(3)(c), F.S.

²² Section 394.9082(5)(b), F.S.

²³ Section 394.75(3), F.S.

²⁴ Section 394.9082(5), F.S.

²⁵ Rule 65E-14.014, F.A.C.

²⁶ *Id.*

Data Collection and Reporting by Managing Entities

MEs are responsible for collecting and reporting specific data to the DCF.²⁷ Current law requires MEs to establish performance standards related to:

- Service Reach: The extent to which individuals in the community receive services, including parents or caregivers involved in the child welfare system who need behavioral health services.
- Community Behavioral Health Improvement: The overall improvement in the behavioral health of the community.
- Individual Progress: The improvement in functioning or progress in recovery of individuals served by the ME, using person-centered measures tailored to the population.
- Diversion Strategies: The success of strategies to divert admissions from acute levels of care, jails, prisons, and forensic facilities, including metrics on clients experiencing multiple admissions to such facilities.
- Integration with Child Welfare: The effectiveness of integrating behavioral health services with the child welfare system.
- Housing Needs: Addressing the housing needs of individuals being released from public receiving facilities who are homeless.
- Consumer and Family Satisfaction: Levels of satisfaction among consumers and their families.
- Community Engagement: The level of engagement with key community constituencies, such as law enforcement agencies, community-based care lead agencies, juvenile justice agencies, courts, school districts, local government entities, hospitals, and other relevant organizations.

Florida Administrative Code further, establishes standards for service providers under direct contract with the DCF or subcontract with an ME.²⁸ It requires providers to report services using defined Substance Abuse and Mental Health (SAMH) covered services and to adhere to specified measurement and reporting standards.

MEs are also required by contract to submit multiple reports, forms, and documents at specific intervals to the DCF.²⁹ Some of these include Regional Planning Documents, Provider Tangible Property Inventory, Triennial Needs Assessments, Managing Entity Annual Business Operations Plans (including SAMHTF Discharge Reintegration Plan, Triennial Needs Assessment, Care Coordination Plan, Quality Assurance Plan, Assisted Living Facility (ALF)-LMH Plan, Annual Network Service Provide Monitoring Plan), Enhancement Plan, Care Coordination Plan, Quality Assurance Plan, Fraud and Abuse Prevention Protocol, Network Services Provider Monitoring Plan, Information Technology Plan, etc.³⁰

MEs are also required by contract to submit multiple minimum performance measures.³¹ This includes measures of things such as:

²⁷ Section 394.9082(7), F.S.

²⁸ Rule 65E-14.021, F.A.C

²⁹ Department of Children and Families, Managing Entity Standard Contract, *Exhibit C3*, available at: <https://www.myflfamilies.com/document/30496> (last visited 3/21/25).

³⁰ *Id.*

³¹ Department of Children and Families, Managing Entity Standard Contract, *Exhibit E*, available at: <https://www.myflfamilies.com/document/52831> (last visited 3/21/25).

- On-site performance monitoring of network providers.
- Service level compliance.
- Federal block grant implementation.
- Network service provider measures.
- Corrective action for performance deficiencies.³²

III. Effect of Proposed Changes:

Section 1 of the bill amends s. 394.9082(3), F.S., to require the DCF to contract for an operational and financial audit and expenditure and claims audit of each ME.

The operational and financial audits must include:

- Business practices, personnel, financial records, provider payments, expenditures, referral patterns, and provider network adequacy.
- Services administered, the method of provider payment, expenditures, outcomes, and other information as determined by the department.
- Referral patterns, including ME volume, provider assignments, services referred, length of time to obtain services, and key referral performance measures.
- Provider network adequacy and provider network participation in the DCF's available bed platform, the Opioid Data Management System, the Agency for Health Care Administration Event Notification Service, and other required provider data submissions.

The expenditure and claims audit of each ME must analyze the claims paid by each managing entity for Medicaid recipients and also compare:

- Services administered through each ME;
- Outcomes of ME expenditures;
- ME Medicaid expenditures for behavioral health services; and
- Any other information as determined by the DCF.

The contracted audit and review of ME operations and finances must include recommendations to improve transparency of system performance, to include metrics and criteria used to measure performance and outcomes and the format and method used to collect and report data.

A final report summarizing audit findings and recommendations must be submitted to the Governor, the President of the Senate, and the Speaker of the House of Representatives by December 1, 2025.

The bill amends s. 394.9082(5), F.S., to require an ME to submit all required information to the DCF in a standardized electronic format to ensure interoperability and facilitate data analysis. This format must meet all of the following criteria:

- Provider payments must be reported using a standardized format for electronic data interchange.
- Organized into discrete, machine-readable data elements that allow for efficient processing and integration with other datasets.

³² *Id.*

- Comply with established protocols specified by the DCF.
- Compatible with automated systems to enable downloading, parsing, and combining of data.
- Pass validation checks to confirm adherence to required data structure and format.

The bill requires MEs to submit all documents in an electronic format that supports accurate text recognition and data extraction. Documents must be accompanied by metadata, including a unique document name, upload date, classification, relevant identifiers, and submitter information.

The bill amends s. 394.9082(7), F.S., to require MEs to collect and submit data on persons served, service outcomes, and costs. MEs are mandated to collect and submit data to the DCF regarding persons served, service outcomes, service costs, and other required data. The DCF will evaluate ME performance and overall progress in meeting community behavioral health needs based on consumer-centered outcome measures that reflect national standards, where possible.

The bill requires MEs to submit the following new specific measures to the DCF:

- High Utilizers: The number and percentage of high utilizers of services.
- Post-Hospitalization Services: The number and percentage of individuals who receive outpatient services within seven days after hospitalization for behavioral health-related issues.
- Appointment Wait Times: The average wait time for initial appointments for behavioral health services.
- Urgent Appointments: The number and percentage of individuals able to schedule urgent behavioral health appointments within 24 hours.
- Emergency Room Visits: The number and percentage of emergency room visits per capita for behavioral health-related issues, and whether such visits could have been avoided with appropriate behavioral health services.

Section 2 of the bill provides an effective date of July 1, 2025.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

The Managing Entities and Community Providers

Indeterminate, likely significant negative fiscal impact on private-sector managing entities and community providers. The bill proposes expanded reporting and audit requirements based on claims processing. This likely does not align with current behavioral health ME funding and reporting systems, which do not rely on diagnosis-based or Medicaid billing structures. Additionally, the bill introduces new performance metrics and audit expectations that may exceed current data capabilities. Adapting to this model will likely require system updates, technical support, and staff training.

C. Government Sector Impact:

Significant negative fiscal impact on government sector. The bill requires the DCF to procure auditing services for the operational and financial audits of its seven Managing Entity contracts. The DCF estimates a fiscal impact of \$3,000,000.³³

Below is DCF’s estimated cost breakdown for implementing this new system. Cost figures are based on the assumptions provided (e.g., number of contractors, Cloud infrastructure, professional services, etc.). IT System Modernization is estimated at \$6,900,000 nonrecurring.³⁴

Item	Cost	Description
IT Contractors (8)	\$1,920,000	- 8 contractors (data architects, developers, analysts, report developers) - \$120/hour * 2,000 hours each = \$240,000 per FTE
Cloud Infrastructure & Security	\$800,000	- Hosting, cloud storage, cybersecurity measures
Business Advisory & Project Management	\$1,500,000	- Oversight, requirement gathering, stakeholder engagement, risk management
Training, OCM for MEs	\$700,000	- Training managing entities on new processes, data formats, portal usage
Upgrading ME Systems	\$1,000,000	- Grants or funding assistance to help MEs modernize/replace legacy systems to ensure interoperability

³³ Florida Department of Children and Families, *SB 1354 (2025) Agency Analysis*, 3/7/25, p.7 (on file with the Children, Families, and Elder Affairs Committee).

³⁴ *Id.*, p. 9

Item	Cost	Description
Additional Software, licensing's	\$1,000,000	- Integrates Edifecs with new portal, back-end APIs, data ingestion, and partner credentialing
Total	\$6,920,000	

Estimated Recurring Costs are estimated at \$3,900,000 for maintenance and operation.³⁵

The current platform used by the DCF for managing mental health and substance abuse data is the Financial and Services Accountability Management System (FASAMS). The data reporting provisions introduced in the proposed legislation would necessitate extensive modifications to the existing system.³⁶ The new platform will require vendor support, infrastructure, training, and staffing and is expected to take 12 to 18 months to complete.³⁷

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends section 394.9082 of Florida Statute:

IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill’s introducer or the Florida Senate.

³⁵ *Id.*

³⁶ *Id.*, p. 8

³⁷ *Id.*



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LEGISLATIVE ACTION

Senate

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House

The Committee on Children, Families, and Elder Affairs
(Trumbull) recommended the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause
and insert:

Section 1. Subsection (7) of section 394.9082, Florida
Statutes, is amended, paragraph (n) is added to subsection (3),
and paragraphs (v) and (w) are added to subsection (5) of that
section, to read:

394.9082 Behavioral health managing entities.—

(3) DEPARTMENT DUTIES.—The department shall:



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- 11 (n)1. Contract for all of the following:
- 12 a. Biennial operational and financial audits of each
- 13 managing entity to include all of the following:
- 14 (I) A review of business practices, personnel, financial
- 15 records, related parties, compensation, and other areas as
- 16 determined by the department.
- 17 (II) The services administered, the method of provider
- 18 payment, expenditures, outcomes, and other information as
- 19 determined by the department.
- 20 (III) Referral patterns, including managing entity referral
- 21 volume; provider referral assignments; services referred; length
- 22 of time to obtain services; and key referral performance
- 23 measures.
- 24 (IV) Provider network adequacy and provider network
- 25 participation in the department's available bed platform, the
- 26 Opioid Data Management System, the Agency for Health Care
- 27 Administration Event Notification Service, and other department
- 28 required provider data submissions.
- 29 (V) Audits of each managing entity's expenditures and
- 30 claims. Such an audit must do both of the following:
- 31 (A) Compare services administered through each managing
- 32 entity, the outcomes of each managing entity's expenditures,
- 33 each managing entity's Medicaid expenditures for behavioral
- 34 health services, and any other information as determined by the
- 35 department.
- 36 (B) Analyze services funded by each managing entity
- 37 rendered to individuals who are also Medicaid beneficiaries to,
- 38 at a minimum, assess the extent to which managing entities are
- 39 funding services that are also available as covered services



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40 under the Medicaid program.

41 b. Recommendations to improve transparency of system
42 performance, including, but not limited to, metrics and criteria
43 used to measure each managing entity's performance and patient
44 and system outcomes, and the format and method to be used to
45 collect and report necessary data and information.

46 2. Prepare a report of the information gathered in
47 subparagraph 1. and present the final report on or before
48 December 1, 2025, to the Governor, the President of the Senate,
49 and the Speaker of the House of Representatives.

50 (5) MANAGING ENTITY DUTIES.—A managing entity shall:

51 (v) Report all required data to the department in a
52 standardized electronic format to ensure interoperability and to
53 facilitate data analysis. The submission format must meet all of
54 the following criteria:

55 1. Provider payments must be reported using a standardized
56 format for electronic data interchange that is used for health
57 care claims processing.

58 2. Information must be organized into discrete, machine-
59 readable data elements that allow for efficient processing and
60 integration with other datasets.

61 3. All data fields must comply with established protocols
62 as specified by the department.

63 4. The standardized format must be compatible with
64 automated systems to enable the downloading, parsing, and
65 combining of data with other sources for analysis.

66 5. Submissions must pass validation checks to confirm
67 adherence to the required data structure and format before the
68 submission is accepted.



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69 (w) Submit to the department all documents that are
70 required under contract for submission on a routine basis in an
71 electronic format that allows for accurate text recognition and
72 data extraction as specified by the department, which may
73 include, but is not limited to, Portable Document Format or
74 machine-readable text files. The documents must be accompanied
75 by metadata containing key information that ensures proper
76 organization, processing, and integration into the department's
77 systems. The required metadata must include, but is not limited
78 to, all of the following elements:

79 1. A descriptive and unique name for the document,
80 following any naming conventions prescribed by the department.

81 2. The date the document is uploaded.

82 3. A predefined classification indicating the nature or
83 category of the document.

84 4. Any relevant identifiers, such as application numbers,
85 case numbers, or tracking codes, as specified by the department.

86 5. The name, contact information, and any other required
87 identification number, which may include, but is not limited to,
88 a contract, license, or registration number, of the person or
89 organization submitting the document.

90 6. Any other metadata fields as prescribed by the
91 department to facilitate accurate processing and analysis.

92 (7) PERFORMANCE MEASUREMENT AND ACCOUNTABILITY.—

93 (a) Managing entities shall collect and submit data to the
94 department regarding persons served, outcomes of persons served,
95 costs of services provided through the department's contract,
96 and other data as required by the department. The department
97 shall evaluate managing entity performance and the overall



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98 progress made by the managing entity, together with other
99 systems, in meeting the community's behavioral health needs,
100 based on consumer-centered outcome measures that reflect
101 national standards, if possible, that can be accurately
102 measured. The department shall work with managing entities to
103 establish performance standards, including, but not limited to:

104 1.~~(a)~~ The extent to which individuals in the community
105 receive services, including, but not limited to, parents or
106 caregivers involved in the child welfare system who need
107 behavioral health services.

108 2.~~(b)~~ The improvement in the overall behavioral health of a
109 community.

110 3.~~(c)~~ The improvement in functioning or progress in the
111 recovery of individuals served by the managing entity, as
112 determined using person-centered measures tailored to the
113 population.

114 4.~~(d)~~ The success of strategies to:

115 a.~~1.~~ Divert admissions from acute levels of care, jails,
116 prisons, and forensic facilities as measured by, at a minimum,
117 the total number and percentage of clients who, during a
118 specified period, experience multiple admissions to acute levels
119 of care, jails, prisons, or forensic facilities;

120 b.~~2.~~ Integrate behavioral health services with the child
121 welfare system; and

122 c.~~3.~~ Address the housing needs of individuals being
123 released from public receiving facilities who are homeless.

124 5.~~(e)~~ Consumer and family satisfaction.

125 6.~~(f)~~ The level of engagement of key community
126 constituencies, such as law enforcement agencies, community-



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127 based care lead agencies, juvenile justice agencies, the courts,
128 school districts, local government entities, hospitals, and
129 other organizations, as appropriate, for the geographical
130 service area of the managing entity.

131 (b) Managing entities must submit specific measures to the
132 department regarding individual outcomes and system functioning,
133 which the department must post to, and maintain on, its website
134 by the 15th of every month. The posted measures must reflect
135 performance for the previous calendar month. Each managing
136 entity must report each measure using a standard methodology
137 determined by the department and submit the data to the
138 department by the deadline specified by the department. The
139 measures shall include data from individuals served by each
140 managing entity for services funded by the managing entity, to
141 the extent feasible and appropriate. The measures shall be
142 reported and posted stratified by, at a minimum, whether the
143 individual is a child or an adult and whether the individual is
144 a Medicaid recipient. Such measures shall include, at a minimum,
145 all of the following:

146 1. The number and percentage of individuals who are high
147 utilizers of crisis behavioral health services.

148 2. The number and percentage of individuals referred to
149 outpatient behavioral health services after their discharge from
150 a receiving or treatment facility, an emergency department under
151 this chapter, or an inpatient or residential licensed service
152 component under chapter 397 and who begin receiving such
153 services within 7 days after discharge.

154 3. The average wait time for initial appointments for
155 behavioral health services, categorized by the type of service.



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156 4. The number and percentage of individuals with
157 significant behavioral health symptoms who are seeking urgent
158 but noncrisis acute care and who are scheduled to be seen by a
159 provider within 1 business day after initial contact with the
160 provider.

161 5. The number and percentage of emergency department visits
162 per capita for behavioral health-related issues.

163 6. The incidence of medication errors.

164 7. The number and percentage of adverse incidents,
165 including, but not limited to, self-harm, occurring during
166 inpatient and outpatient behavioral health services.

167 8. The number and percentage of individuals with co-
168 occurring conditions who receive integrated care.

169 9. The number and percentage of individuals discharged from
170 a receiving or treatment facility under this chapter or an
171 inpatient or residential licensed service component under
172 chapter 397 who successfully transition to ongoing services at
173 the appropriate level of care.

174 10. The rate of readmissions to emergency departments due
175 to behavioral health issues or to crisis stabilization units,
176 addictions receiving facilities, or other inpatient levels of
177 care under this chapter and chapter 397 within 30 days after
178 discharge from inpatient or outpatient behavioral health
179 services.

180 11. The average length of stay for inpatient behavioral
181 health services.

182 Section 2. This act shall take effect July 1, 2025.

183
184 ===== T I T L E A M E N D M E N T =====



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185 And the title is amended as follows:

186 Delete everything before the enacting clause
187 and insert:

188 A bill to be entitled

189 An act relating to behavioral health managing
190 entities; amending s. 394.9082, F.S.; requiring the
191 Department of Children and Families to contract
192 biennially for specified functions; requiring the
193 department to contract for recommendations for certain
194 transparency improvements; requiring the department to
195 prepare and present to the Governor and Legislature a
196 specified final report by a specified date; requiring
197 managing entities to report required data to the
198 department in a standardized electronic format;
199 providing requirements for such format; requiring
200 managing entities to electronically submit to the
201 department certain documents in a specified format and
202 with specified metadata; requiring managing entities
203 to submit certain specific measures to the department;
204 requiring the department to post and maintain such
205 measures on its website by a specified date every
206 month; requiring managing entities to report each
207 measure using a standard methodology determined by the
208 department; providing requirements for such measures;
209 providing an effective date.

By Senator Rouson

16-00602C-25

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1 A bill to be entitled
2 An act relating to mental health and substance use
3 disorders; amending s. 394.455, F.S.; defining the
4 term "person-first language"; amending s. 394.457,
5 F.S.; revising the minimum standards for a mobile
6 crisis response service; amending s. 394.459, F.S.;
7 requiring that an individualized treatment plan be
8 reevaluated within a specified timeframe to ensure the
9 recommended care remains necessary for a patient;
10 amending s. 394.468, F.S.; requiring a service
11 provider to provide a patient with certain medication
12 for a specified timeframe upon discharge from certain
13 treatment facilities; providing exceptions; amending
14 s. 394.495, F.S.; requiring the department to
15 reevaluate assessment services at specified intervals
16 to ensure a patient's clinical needs are being met;
17 revising such assessment services' evaluations and
18 screening areas; amending s. 394.659, F.S.; requiring
19 the Criminal Justice, Mental Health, and Substance
20 Abuse Technical Assistance Center at the Louis de la
21 Parte Florida Mental Health Institute at the
22 University of South Florida to disseminate certain
23 evidence-based practices and best practices among
24 grantees; amending s. 394.875, F.S.; requiring the
25 Department of Children and Families, in consultation
26 with the Agency for Health Care Administration, to
27 conduct a review every other year to identify certain
28 counties that require additional resources for short-
29 term residential treatment facilities; requiring the

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30 department to prioritize specified facilities in
31 issuing licenses; requiring the department to adopt
32 rules in consultation with the agency; amending s.
33 394.9086, F.S.; revising the duties of the Commission
34 on Mental Health and Substance Use Disorder; amending
35 s. 1004.44, F.S.; revising the assistance and services
36 the Louis de la Parte Florida Mental Health Institute
37 is required to provide; revising the requirements of
38 the Florida Center for Behavioral Health Workforce to
39 promote behavioral health professions; creating the
40 Center for Substance Abuse and Mental Health Research
41 within the institute; specifying the purpose of the
42 center; specifying the goals of the center; specifying
43 the responsibilities of the center; requiring the
44 center to submit a report by a specified date each
45 year to the Governor and the Legislature; specifying
46 the contents of the report; amending s. 1006.041,
47 F.S.; revising the plan components for mental health
48 assistance programs; requiring the Department of
49 Children and Families, in consultation with the
50 Department of Education, to conduct a review every
51 other year to identify effective models of school-
52 based behavioral health access; requiring the
53 Department of Children and Families to submit its
54 findings to the Governor and the Legislature by a
55 specified date every other year; amending s. 394.9085,
56 F.S.; conforming a cross-reference; reenacting s.
57 394.463(2)(g), F.S., relating to involuntary
58 examination, to incorporate the amendment made to s.

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59 394.468, F.S., in a reference thereto; reenacting s.
60 394.4955(2)(c) and (6), F.S., relating to coordinated
61 system of care and child and adolescent mental health
62 treatment and support, to incorporate the amendment
63 made to s. 394.495, F.S., in references thereto;
64 reenacting s. 1001.212(7), F.S., relating to the
65 Office of Safe Schools, to incorporate the amendment
66 made to s. 1004.44, F.S., in a reference thereto;
67 providing an effective date.
68

69 Be It Enacted by the Legislature of the State of Florida:
70

71 Section 1. Present subsections (33) through (50) of section
72 394.455, Florida Statutes, are redesignated as subsections (34)
73 through (51), respectively, and a new subsection (33) is added
74 to that section, to read:

75 394.455 Definitions.—As used in this part, the term:
76 (33) "Person-first language" means language used in a
77 professional medical setting which emphasizes the patient as a
78 person rather than his or her disability or illness.

79 Section 2. Paragraph (c) of subsection (5) of section
80 394.457, Florida Statutes, is amended to read:

81 394.457 Operation and administration.—

82 (5) RULES.—

83 (c) The department shall adopt rules establishing minimum
84 standards for services provided by a mental health overlay
85 program or a mobile crisis response service. Minimum standards
86 for a mobile crisis response service must:

87 1. Include the requirements of the child, adolescent, and

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88 young adult mobile response teams established under s.
89 394.495(7) and ensure coverage of all counties by these
90 specified teams; ~~and~~

91 2. Ensure access to mobile response services for persons 65
92 years of age or older; and

93 3. Create a structure for general mobile response teams
94 which focuses on crisis diversion and the reduction of
95 involuntary commitment under this chapter. The structure must
96 require, but need not be limited to, the following:

97 a. Triage and rapid crisis intervention within 60 minutes;

98 b. Provision of and referral to evidence-based services
99 that are responsive to the needs of the individual and the
100 individual's family;

101 c. Screening, assessment, early identification, and care
102 coordination; ~~and~~

103 d. Sharing of best practices with medical professionals,
104 including the use of person-first language and trauma-responsive
105 care, to improve patient experiences and outcomes and encourage
106 cooperative engagement from patients seeking treatment; and

107 e. Confirmation that the individual who received the mobile
108 crisis response was connected to a service provider and
109 prescribed medications, if needed.

110 Section 3. Paragraph (e) of subsection (2) of section
111 394.459, Florida Statutes, is amended to read:

112 394.459 Rights of patients.—

113 (2) RIGHT TO TREATMENT.—

114 (e) Not more than 5 days after admission to a facility,
115 each patient must ~~shall~~ have and receive an individualized
116 treatment plan in writing which the patient has had an

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117 opportunity to assist in preparing and to review before ~~prior to~~
118 its implementation. The plan must ~~shall~~ include a space for the
119 patient's comments. An individualized treatment plan must be
120 reevaluated no less than every 6 months to ensure the treatment
121 plan's recommended care remains necessary for the patient.

122 Section 4. Subsection (2) of section 394.468, Florida
123 Statutes, is amended to read:

124 394.468 Admission and discharge procedures.—

125 (2) Discharge planning and procedures for any patient's
126 release from a receiving facility or treatment facility must
127 include and document the patient's needs, and actions to address
128 such needs, for, at a minimum:

129 (a) Follow-up behavioral health appointments;

130 (b) Information on how to obtain prescribed medications;

131 ~~and~~

132 (c) Information pertaining to:

133 1. Available living arrangements; and

134 2. Transportation; ~~and~~

135 (d) Referral to:

136 1. Care coordination services. The patient must be referred
137 for care coordination services if the patient meets the criteria
138 as a member of a priority population as determined by the
139 department under s. 394.9082(3)(c) and is in need of such
140 services.

141 2. Recovery support opportunities under s. 394.4573(2)(1),
142 including, but not limited to, connection to a peer specialist;
143 and.

144 (e) Upon discharge, provision of a sufficient supply
145 necessary prescribed medication to cover the patient's scheduled

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146 dosage until his or her scheduled follow-up appointment or for
147 at least 30 days, unless contraindicated in the patient's
148 treatment plan or the provider has clinical safety concerns for
149 giving the patient a supply of medication based on a safety risk
150 assessment. Such medication may include, but is not limited to,
151 long-acting injectables.

152 Section 5. Subsection (2) of section 394.495, Florida
153 Statutes, is amended to read:

154 394.495 Child and adolescent mental health system of care;
155 programs and services.—

156 (2) The array of services must include assessment services
157 that provide a professional interpretation of the nature of the
158 problems of the child or adolescent and his or her family;
159 family issues that may impact the problems; additional factors
160 that contribute to the problems; and the assets, strengths, and
161 resources of the child or adolescent and his or her family. The
162 assessment services to be provided must ~~shall~~ be determined by
163 the clinical needs of each child or adolescent. The department
164 shall reevaluate the services no less than every 6 months to
165 ensure the child's clinical needs are being met. Assessment
166 services include, but are not limited to, evaluation and
167 screening in the following areas:

168 (a) Physical and mental health for purposes of identifying
169 medical and psychiatric problems.

170 (b) Psychological functioning, as determined through a
171 battery of psychological tests.

172 (c) Intelligence and academic achievement.

173 (d) Social and behavioral functioning.

174 (e) Family functioning.

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175 (f) Functional daily living through the implementation of
176 the Daily Living Activities-20 functional assessment tool as
177 described in s. 1006.041(2)(b).

178
179 The assessment for academic achievement is the financial
180 responsibility of the school district. The department shall
181 cooperate with other state agencies and the school district to
182 avoid duplicating assessment services.

183 Section 6. Paragraph (d) of subsection (1) of section
184 394.659, Florida Statutes, is amended to read:

185 394.659 Criminal Justice, Mental Health, and Substance
186 Abuse Technical Assistance Center.—

187 (1) There is created a Criminal Justice, Mental Health, and
188 Substance Abuse Technical Assistance Center at the Louis de la
189 Parte Florida Mental Health Institute at the University of South
190 Florida, which shall:

191 (d) Disseminate and share evidence-based practices and best
192 practices among grantees, including, but not limited to, the use
193 of person-first language and trauma-responsive care, to improve
194 patient experiences and outcomes and encourage cooperative
195 engagement for patients seeking treatment.

196 Section 7. Subsection (11) is added to section 394.875,
197 Florida Statutes, and paragraph (c) of subsection (1) and
198 paragraph (a) of subsection (8) of that section are republished,
199 to read:

200 394.875 Crisis stabilization units, residential treatment
201 facilities, and residential treatment centers for children and
202 adolescents; authorized services; license required.—

203 (1)

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204 (c) The purpose of a residential treatment center for
205 children and adolescents is to provide mental health assessment
206 and treatment services pursuant to ss. 394.491, 394.495, and
207 394.496 to children and adolescents who meet the target
208 population criteria specified in s. 394.493(1)(a), (b), or (c).

209 (8)(a) The department, in consultation with the agency,
210 must adopt rules governing a residential treatment center for
211 children and adolescents which specify licensure standards for:
212 admission; length of stay; program and staffing; discharge and
213 discharge planning; treatment planning; seclusion, restraints,
214 and time-out; rights of patients under s. 394.459; use of
215 psychotropic medications; and standards for the operation of
216 such centers.

217 (11) The department, in consultation with the agency, shall
218 conduct a review every other year to identify counties that
219 require additional resources for short-term residential
220 treatment facilities. The department, in consultation with the
221 agency, shall give priority in issuing licenses to short-term
222 residential treatment facilities located in counties identified
223 by the review. The department, in consultation with the agency,
224 shall adopt rules prescribing procedures for prioritizing short-
225 term residential treatment facilities in such counties.

226 Section 8. Paragraph (a) of subsection (4) of section
227 394.9086, Florida Statutes, is amended to read:

228 394.9086 Commission on Mental Health and Substance Use
229 Disorder.—

230 (4) DUTIES.—

231 (a) The duties of the Commission on Mental Health and
232 Substance Use Disorder include the following:

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233 1. Conducting a review and evaluation of the management and
234 functioning of the existing publicly supported mental health and
235 substance use disorder systems and services in the department,
236 the Agency for Health Care Administration, and all other
237 departments which administer mental health and substance use
238 disorder services. Such review must ~~shall~~ include, at a minimum,
239 a review of current goals and objectives, current planning,
240 services strategies, coordination management, purchasing,
241 contracting, financing, local government funding responsibility,
242 and accountability mechanisms.

243 2. Considering the unique needs of persons who are dually
244 diagnosed.

245 3. Addressing access to, financing of, and scope of
246 responsibility in the delivery of emergency behavioral health
247 care services.

248 4. Addressing the quality and effectiveness of current
249 mental health and substance use disorder services delivery
250 systems, and professional staffing and clinical structure of
251 services, roles, and responsibilities of public and private
252 providers, such as community mental health centers; community
253 substance use disorder agencies; hospitals, including emergency
254 services departments; law enforcement agencies; and the judicial
255 system.

256 5. Addressing priority population groups for publicly
257 funded mental health and substance use disorder services;;
258 identifying the comprehensive mental health and substance use
259 disorder services delivery systems;; mental health and substance
260 use disorder needs assessment and planning activities,
261 including, but not limited to, the use of the Daily Living

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262 Activities-20 functional assessment tool as described in s.
263 1006.041(2)(b); and local government funding responsibilities
264 for mental health and substance use disorder services.

265 6. Reviewing the implementation of chapter 2020-107, Laws
266 of Florida.

267 7. Identifying any gaps in the provision of mental health
268 and substance use disorder services.

269 8. Providing recommendations on how behavioral health
270 managing entities may fulfill their purpose of promoting service
271 continuity and work with community stakeholders throughout this
272 state in furtherance of supporting the 988 Suicide and Crisis
273 Lifeline system and other crisis response services.

274 9. Conducting an overview of the current infrastructure of
275 the 988 Suicide and Crisis Lifeline system.

276 10. Analyzing the current capacity of crisis response
277 services available throughout this state, including services
278 provided by mobile response teams and centralized receiving
279 facilities. The analysis must include information on the
280 geographic area and the total population served by each mobile
281 response team along with the average response time to each call
282 made to a mobile response team; the number of calls that a
283 mobile response team was unable to respond to due to staff
284 limitations, travel distance, or other factors; and the veteran
285 status and age groups of individuals served by mobile response
286 teams.

287 11. Evaluating and making recommendations to improve
288 linkages between the 988 Suicide and Crisis Lifeline
289 infrastructure and crisis response services within this state.

290 12. Identifying available mental health block grant funds

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291 that can be used to support the 988 Suicide and Crisis Lifeline
292 and crisis response infrastructure within this state, including
293 any available funding through opioid settlements or through the
294 American Rescue Plan Act of 2021, Pub. L. No. 117-2; the
295 Coronavirus Aid, Relief, and Economic Security (CARES) Act, Pub.
296 L. No. 116-136; or other federal legislation.

297 13. In consultation with the Agency for Health Care
298 Administration, identifying sources of funding available through
299 the Medicaid program specifically for crisis response services,
300 including funding that may be available by seeking approval of a
301 Section 1115 waiver submitted to the Centers for Medicare and
302 Medicaid Services.

303 14. Making recommendations regarding the mission and
304 objectives of state-supported mental health and substance use
305 disorder services and the planning, management, staffing,
306 financing, contracting, coordination, and accountability
307 mechanisms which will best foster the recommended mission and
308 objectives.

309 15. Evaluating and making recommendations regarding the
310 establishment of a permanent, agency-level entity to manage
311 mental health, substance use disorder, and related services
312 statewide. At a minimum, the evaluation must consider and
313 describe the:

314 a. Specific duties and organizational structure proposed
315 for the entity;

316 b. Resource needs of the entity and possible sources of
317 funding;

318 c. Estimated impact on access to and quality of services;

319 d. Impact on individuals with behavioral health needs and

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320 their families, both those currently served through the affected
321 systems providing behavioral health services and those in need
322 of services; and

323 e. Relation to, integration with, and impact on providers,
324 managing entities, communities, state agencies, and systems
325 which provide mental health and substance use disorder services
326 in this state. Such recommendations must ensure that the ability
327 of such other agencies and systems to carry out their missions
328 and responsibilities is not impaired.

329 16. Evaluating and making recommendations regarding skills-
330 based training that teaches participants about mental health and
331 substance use disorder issues, including, but not limited to,
332 Mental Health First Aid models.

333 Section 9. Paragraph (a) of subsection (6) of section
334 1004.44, Florida Statutes, is amended, and paragraph (h) of
335 subsection (1) and subsection (8) are added to that section, to
336 read:

337 1004.44 Louis de la Parte Florida Mental Health Institute.—
338 There is established the Louis de la Parte Florida Mental Health
339 Institute within the University of South Florida.

340 (1) The purpose of the institute is to strengthen mental
341 health services throughout the state by providing technical
342 assistance and support services to mental health agencies and
343 mental health professionals. Such assistance and services shall
344 include:

345 (h) Analysis of publicly funded substance abuse and mental
346 health services to identify gaps in patients' insurance
347 coverage, monitor quality of care and cost management, enhance
348 provider networks by identifying areas where additional

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349 providers are needed, and ensure compliance.

350 (6) (a) There is established within the institute the
351 Florida Center for Behavioral Health Workforce. The purpose of
352 the center is to support an adequate, highly skilled, resilient,
353 and innovative workforce that meets the current and future human
354 resources needs of the state's behavioral health system in order
355 to provide high-quality care, services, and supports to
356 Floridians with, or at risk of developing, behavioral health
357 conditions through original research, policy analysis,
358 evaluation, and development and dissemination of best practices.
359 The goals of the center are, at a minimum, to research the
360 state's current behavioral health workforce and future needs;
361 expand the number of clinicians, professionals, and other
362 workers involved in the behavioral health workforce; and enhance
363 the skill level and innovativeness of the workforce. The center
364 shall, at a minimum, do all of the following:

365 1. Describe and analyze the current workforce and project
366 possible future workforce demand, especially in critical roles,
367 and develop strategies for addressing any gaps. The center's
368 efforts may include, but need not be limited to, producing a
369 statistically valid biennial analysis of the supply and demand
370 of the behavioral health workforce.

371 2. Expand pathways to behavioral health professions through
372 enhanced educational opportunities and improved faculty
373 development and retention. The center's efforts may include, but
374 need not be limited to:

375 a. Identifying best practices in the academic preparation
376 and continuing education of behavioral health professionals.

377 b. Facilitating and coordinating the development of

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378 academic-practice partnerships that support behavioral health
379 faculty employment and advancement.

380 c. Developing and implementing innovative projects to
381 support the recruitment, development, and retention of
382 behavioral health educators, faculty, and clinical preceptors.

383 d. Developing distance learning infrastructure for
384 behavioral health education and the evidence-based use of
385 technology, simulation, and distance learning techniques.

386 3. Promote behavioral health professions. The center's
387 efforts may include, but need not be limited to:

388 a. Conducting original research on the factors affecting
389 recruitment, retention, and advancement of the behavioral health
390 workforce, such as designing and implementing a longitudinal
391 study of the state's behavioral health workforce.

392 b. Developing and implementing innovative projects to
393 support the recruitment, development, and retention of
394 behavioral health workers.

395 4. Analyze compensation and benefit data biennially to
396 identify factors that have led to the shortage of behavioral
397 health workers in this state and make recommendations for
398 funding programs to support the growth and retention of the
399 behavioral health workforce, such as stipends or other financial
400 support for clinical supervisors, workers, interns, and students
401 currently working in the field of behavioral health.

402 5. Request from the Board of Clinical Social Work, Marriage
403 and Family Therapy, and Mental Health Counseling, and the board
404 must provide to the center upon its request, any information
405 held by the board regarding the clinical social work, marriage
406 and family therapy, and mental health counselors licensed in

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407 this state or information reported to the board by employers of
408 such counselors, other than personal identifying information.

409 6. Develop and routinely analyze a behavioral health
410 workforce survey to increase insight into service provision and
411 access, inform priorities that support retention, strategically
412 address critical gaps, and inform workforce-related policy
413 decisions. In conjunction with the Department of Health, the
414 center shall conduct the survey at the time of initial licensure
415 and license renewal for psychologists licensed under chapter 490
416 and social workers, marriage and family therapists, and mental
417 health counselors licensed under chapter 491. The survey must
418 solicit information including, but not limited to:

419 a. The frequency and geographic location of practice.

420 b. Participation in interjurisdictional practice and
421 percentage of Florida and non-Florida residents served.

422 c. Practice setting and populations served, including
423 availability for critically needed services.

424 d. Percentage of time spent in direct patient care.

425 e. Compensation and benefits.

426 f. Anticipated change to license or practice status.

427 (8)(a) There is created within the institute the Center for
428 Substance Abuse and Mental Health Research. The purpose of the
429 center is to conduct rigorous and relevant research intended to
430 develop knowledge and practice in prevention and intervention
431 for substance abuse and mental health issues, to serve the
432 people and economy in this state in reducing the gap between
433 population needs and the availability of effective treatments
434 and other interventions to improve the capacity of the state to
435 have healthy, resilient communities prevailing over substance

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436 abuse, addiction, and mental health challenges.

437 (b) The goals of the center are, at a minimum, to advance
438 the scientific understanding of the relationship between
439 substance abuse and mental health issues, improving treatment
440 outcomes, and reducing the societal impact and burden of
441 substance abuse and mental health conditions. The center shall,
442 at a minimum, do all of the following:

443 1. Analyze publicly funded substance abuse and mental
444 health services to identify gaps in insurance coverage, monitor
445 quality of care and cost management, and enhance provider
446 networks by identifying gaps in service provision by type and
447 geographic location.

448 2. Research and study the complex relationship between
449 substance abuse and mental health disorders, including analyzing
450 how substances may contribute to the onset of mental health
451 conditions, how those conditions can lead to substance abuse,
452 and how both can interact to create and worsen negative
453 outcomes, such as violence, infectious disease, suicide, and
454 overdose. The center must also study the range, distribution,
455 and concentration of such negative outcomes.

456 3. Develop and test strategies to prevent the development
457 of both substance use and mental health disorders, including
458 early risk factor identification and interventions designed for
459 at-risk populations, specifically in rural settings, where
460 resources may be limited and integrated care is essential.

461 4. Conduct research on alternative, low-cost strategies for
462 prevention and early intervention.

463 5. Conduct outcomes and implementation research on
464 optimizing application of technology for efficient and effective

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465 dissemination of evidence-based treatment across this state,
466 with specific attention to rural and other low-resource areas,
467 using telehealth, mobile device remote monitoring, delivery of
468 patient-specific prompts via technology platforms for self-
469 management, and other aspects of care.

470 6. Investigate and improve treatment options for
471 individuals suffering from co-occurring substance use and mental
472 health disorders, including developing integrated treatment
473 programs that address both issues simultaneously.

474 7. Generate evidence-based data to inform public policy and
475 promote substance use disorder services and mental health
476 disorder services.

477 8. Develop community-based sharing agreements, local
478 infrastructure, and methodologies to encourage data-informed
479 decisionmaking to encourage economic efficiency and targeted
480 service delivery.

481 9. Develop and provide training for health care
482 professionals, social workers, counselors, and researchers on
483 the latest findings related to substance abuse and mental
484 health, fostering a workforce capable of providing effective
485 care.

486 10. Articulate methods to align and adapt training
487 approaches for delivering evidence-based practices to locally
488 identified needs, including implementing evidence-based training
489 and tools at community health centers to improve identification
490 of mental health and substance use disorders and create plans
491 for referral and continuity of care.

492 11. Collaborate with community organizations to offer
493 resources and education about substance use and mental health to

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494 reduce stigma and raise awareness.

495 (c) By July 1 of each year, the center shall submit a
496 report to the Governor, the President of the Senate, and the
497 Speaker of the House of Representatives providing details of its
498 activities during the preceding calendar year in pursuit of its
499 goals and in the execution of its duties under paragraph (b).

500 Section 10. Paragraph (b) of subsection (2) of section
501 1006.041, Florida Statutes, is amended, and subsection (5) is
502 added to that section, to read:

503 1006.041 Mental health assistance program.—Each school
504 district must implement a school-based mental health assistance
505 program that includes training classroom teachers and other
506 school staff in detecting and responding to mental health issues
507 and connecting children, youth, and families who may experience
508 behavioral health issues with appropriate services.

509 (2) A plan required under subsection (1) must be focused on
510 a multitiered system of supports to deliver evidence-based
511 mental health care assessment, diagnosis, intervention,
512 treatment, and recovery services to students with one or more
513 mental health or co-occurring substance abuse diagnoses and to
514 students at high risk of such diagnoses. The provision of these
515 services must be coordinated with a student's primary mental
516 health care provider and with other mental health providers
517 involved in the student's care. At a minimum, the plan must
518 include all of the following components:

519 (b) Contracts or interagency agreements with one or more
520 local community behavioral health providers or providers of
521 Community Action Team services to provide a behavioral health
522 staff presence and services at district schools. Services may

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523 include, but are not limited to, mental health screenings and
524 assessments, individual counseling, family counseling, group
525 counseling, psychiatric or psychological services, trauma-
526 informed care, mobile crisis services, and behavior
527 modification. These behavioral health services may be provided
528 on or off the school campus and may be supplemented by
529 telehealth as defined in s. 456.47(1). In addition to the
530 services in this paragraph, the department shall implement the
531 Daily Living Activities-20 (DLA-20) functional assessment tool
532 to further assist providers in creating recommended treatment
533 plans. The department shall review the DLA-20 functional
534 assessment tool every other year to implement the most updated
535 version. The department is authorized to replace the DLA-20
536 functional assessment tool if it determines that a better
537 alternative is available.

538 (5) The Department of Children and Families, in
539 consultation with the Department of Education, shall conduct a
540 review every other year to identify effective models of school-
541 based behavioral health access, with an emphasis on underserved
542 and rural communities. Such models must include, but are not
543 limited to, telehealth services. The Department of Children and
544 Families shall submit its findings to the Governor, the
545 President of the Senate, and the Speaker of the House of
546 Representatives by January 1 every other year, beginning in
547 2026.

548 Section 11. Subsection (6) of section 394.9085, Florida
549 Statutes, is amended to read:

550 394.9085 Behavioral provider liability.—

551 (6) For purposes of this section, the terms

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552 "detoxification," "addictions receiving facility," and
553 "receiving facility" have the same meanings as those provided in
554 ss. 397.311(27)(a)4., 397.311(27)(a)1., and 394.455 ~~394.455(40)~~,
555 respectively.

556 Section 12. For the purpose of incorporating the amendment
557 made by this act to section 394.468, Florida Statutes, in a
558 reference thereto, paragraph (g) of subsection (2) of section
559 394.463, Florida Statutes, is reenacted to read:

560 394.463 Involuntary examination.—

561 (2) INVOLUNTARY EXAMINATION.—

562 (g) The examination period must be for up to 72 hours and
563 begins when a patient arrives at the receiving facility. For a
564 minor, the examination shall be initiated within 12 hours after
565 the patient's arrival at the facility. Within the examination
566 period, one of the following actions must be taken, based on the
567 individual needs of the patient:

568 1. The patient shall be released, unless he or she is
569 charged with a crime, in which case the patient shall be
570 returned to the custody of a law enforcement officer;

571 2. The patient shall be released, subject to subparagraph
572 1., for voluntary outpatient treatment;

573 3. The patient, unless he or she is charged with a crime,
574 shall be asked to give express and informed consent to placement
575 as a voluntary patient and, if such consent is given, the
576 patient shall be admitted as a voluntary patient; or

577 4. A petition for involuntary services shall be filed in
578 the circuit court or with the county court, as applicable. When
579 inpatient treatment is deemed necessary, the least restrictive
580 treatment consistent with the optimum improvement of the

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581 patient's condition shall be made available. The petition shall
582 be filed by one of the petitioners specified in s. 394.467, and
583 the court shall dismiss an untimely filed petition. If a
584 patient's 72-hour examination period ends on a weekend or
585 holiday, including the hours before the ordinary business hours
586 on the morning of the next working day, and the receiving
587 facility:

588 a. Intends to file a petition for involuntary services,
589 such patient may be held at the facility through the next
590 working day thereafter and the petition must be filed no later
591 than such date. If the facility fails to file the petition by
592 the ordinary close of business on the next working day, the
593 patient shall be released from the receiving facility following
594 approval pursuant to paragraph (f).

595 b. Does not intend to file a petition for involuntary
596 services, the receiving facility may postpone release of a
597 patient until the next working day thereafter only if a
598 qualified professional documents that adequate discharge
599 planning and procedures in accordance with s. 394.468, and
600 approval pursuant to paragraph (f), are not possible until the
601 next working day.

602 Section 13. For the purpose of incorporating the amendment
603 made by this act to section 394.495, Florida Statutes, in
604 references thereto, paragraph (c) of subsection (2) and
605 subsection (6) of section 394.4955, Florida Statutes, are
606 reenacted to read:

607 394.4955 Coordinated system of care; child and adolescent
608 mental health treatment and support.—

609 (2)

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610 (c) To the extent permitted by available resources, the
611 coordinated system of care shall include the array of services
612 listed in s. 394.495.

613 (6) The managing entity shall identify gaps in the arrays
614 of services for children and adolescents listed in s. 394.495
615 available under each plan and include relevant information in
616 its annual needs assessment required by s. 394.9082.

617 Section 14. For the purpose of incorporating the amendment
618 made by this act to section 1004.44, Florida Statutes, in a
619 reference thereto, subsection (7) of section 1001.212, Florida
620 Statutes, is reenacted to read:

621 1001.212 Office of Safe Schools.—There is created in the
622 Department of Education the Office of Safe Schools. The office
623 is fully accountable to the Commissioner of Education. The
624 office shall serve as a central repository for best practices,
625 training standards, and compliance oversight in all matters
626 regarding school safety and security, including prevention
627 efforts, intervention efforts, and emergency preparedness
628 planning. The office shall:

629 (7) Provide data to support the evaluation of mental health
630 services pursuant to s. 1004.44. Such data must include, for
631 each school, the number of involuntary examinations as defined
632 in s. 394.455 which are initiated at the school, on school
633 transportation, or at a school-sponsored activity and the number
634 of children for whom an examination is initiated.

635 Section 15. This act shall take effect July 1, 2025.



657304

LEGISLATIVE ACTION

Senate

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House

The Committee on Children, Families, and Elder Affairs (Rouson) recommended the following:

Senate Amendment (with title amendment)

Delete lines 122 - 151

and insert:

Section 4. Subsection (4) is added to section 394.468, Florida Statutes, to read:

394.468 Admission and discharge procedures.-

(4) The department must review the discharge procedure for all receiving facilities and evaluate current policy, strategies, and actions taken to meet the need for access to



657304

11 prescribed behavioral health medications at discharge. The
12 evaluation must include data related to medication adherence and
13 readmission rates of discharged patients. The department must,
14 in collaboration with the Agency for Health Care Administration,
15 report findings from the evaluation and provide actionable
16 policy recommendations and cost estimates to increase medication
17 adherence of patients after discharge, increase access to
18 prescribed behavioral health medications for uninsured and
19 underinsured patients at discharge, and increase the use of
20 long-acting injectables as a discharge medication. The report
21 must be submitted to the Governor, the President of the Senate,
22 and the Speaker of the House of Representatives by December 31,
23 2025.

24
25 ===== T I T L E A M E N D M E N T =====

26 And the title is amended as follows:

27 Delete lines 10 - 13

28 and insert:

29 amending s. 394.495, F.S.; requiring an evaluation and
30 report to the Legislature on receiving facility
31 discharge procedures and access to prescribed
32 behavioral health medications on discharge by a
33 specified date; amending



420638

LEGISLATIVE ACTION

Senate

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House

The Committee on Children, Families, and Elder Affairs (Rouson) recommended the following:

Senate Amendment (with title amendment)

Delete lines 220 - 395
and insert:
treatment facilities. The agency shall give priority in issuing licenses to short-term residential treatment facilities located in counties identified by the review.

Section 8. Paragraph (a) of subsection (4) of section 394.9086, Florida Statutes, is amended to read:

394.9086 Commission on Mental Health and Substance Use



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11 Disorder.—

12 (4) DUTIES.—

13 (a) The duties of the Commission on Mental Health and
14 Substance Use Disorder include the following:

15 1. Conducting a review and evaluation of the management and
16 functioning of the existing publicly supported mental health and
17 substance use disorder systems and services in the department,
18 the Agency for Health Care Administration, and all other
19 departments which administer mental health and substance use
20 disorder services. Such review must ~~shall~~ include, at a minimum,
21 a review of current goals and objectives, current planning,
22 services strategies, coordination management, purchasing,
23 contracting, financing, local government funding responsibility,
24 and accountability mechanisms.

25 2. Considering the unique needs of persons who are dually
26 diagnosed.

27 3. Addressing access to, financing of, and scope of
28 responsibility in the delivery of emergency behavioral health
29 care services.

30 4. Addressing the quality and effectiveness of current
31 mental health and substance use disorder services delivery
32 systems, and professional staffing and clinical structure of
33 services, roles, and responsibilities of public and private
34 providers, such as community mental health centers; community
35 substance use disorder agencies; hospitals, including emergency
36 services departments; law enforcement agencies; and the judicial
37 system.

38 5. Addressing priority population groups for publicly
39 funded mental health and substance use disorder services;IT



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40 identifying the comprehensive mental health and substance use
41 disorder services delivery systems; 7 mental health and substance
42 use disorder needs assessment and planning activities,
43 including, but not limited to, the use of the Daily Living
44 Activities-20 functional assessment tool as described in s.
45 1006.041(2)(b); and local government funding responsibilities
46 for mental health and substance use disorder services.

47 6. Reviewing the implementation of chapter 2020-107, Laws
48 of Florida.

49 7. Identifying any gaps in the provision of mental health
50 and substance use disorder services.

51 8. Providing recommendations on how behavioral health
52 managing entities may fulfill their purpose of promoting service
53 continuity and work with community stakeholders throughout this
54 state in furtherance of supporting the 988 Suicide and Crisis
55 Lifeline system and other crisis response services.

56 9. Conducting an overview of the current infrastructure of
57 the 988 Suicide and Crisis Lifeline system.

58 10. Analyzing the current capacity of crisis response
59 services available throughout this state, including services
60 provided by mobile response teams and centralized receiving
61 facilities. The analysis must include information on the
62 geographic area and the total population served by each mobile
63 response team along with the average response time to each call
64 made to a mobile response team; the number of calls that a
65 mobile response team was unable to respond to due to staff
66 limitations, travel distance, or other factors; and the veteran
67 status and age groups of individuals served by mobile response
68 teams.



420638

69 11. Evaluating and making recommendations to improve
70 linkages between the 988 Suicide and Crisis Lifeline
71 infrastructure and crisis response services within this state.

72 12. Identifying available mental health block grant funds
73 that can be used to support the 988 Suicide and Crisis Lifeline
74 and crisis response infrastructure within this state, including
75 any available funding through opioid settlements or through the
76 American Rescue Plan Act of 2021, Pub. L. No. 117-2; the
77 Coronavirus Aid, Relief, and Economic Security (CARES) Act, Pub.
78 L. No. 116-136; or other federal legislation.

79 13. In consultation with the Agency for Health Care
80 Administration, identifying sources of funding available through
81 the Medicaid program specifically for crisis response services,
82 including funding that may be available by seeking approval of a
83 Section 1115 waiver submitted to the Centers for Medicare and
84 Medicaid Services.

85 14. Making recommendations regarding the mission and
86 objectives of state-supported mental health and substance use
87 disorder services and the planning, management, staffing,
88 financing, contracting, coordination, and accountability
89 mechanisms which will best foster the recommended mission and
90 objectives.

91 15. Evaluating and making recommendations regarding the
92 establishment of a permanent, agency-level entity to manage
93 mental health, substance use disorder, and related services
94 statewide. At a minimum, the evaluation must consider and
95 describe the:

96 a. Specific duties and organizational structure proposed
97 for the entity;



98 b. Resource needs of the entity and possible sources of
99 funding;

100 c. Estimated impact on access to and quality of services;

101 d. Impact on individuals with behavioral health needs and
102 their families, both those currently served through the affected
103 systems providing behavioral health services and those in need
104 of services; and

105 e. Relation to, integration with, and impact on providers,
106 managing entities, communities, state agencies, and systems
107 which provide mental health and substance use disorder services
108 in this state. Such recommendations must ensure that the ability
109 of such other agencies and systems to carry out their missions
110 and responsibilities is not impaired.

111 16. Evaluating and making recommendations regarding skills-
112 based training that teaches participants about mental health and
113 substance use disorder issues, including, but not limited to,
114 Mental Health First Aid models.

115 Section 9. Paragraph (a) of subsection (6) of section
116 1004.44, Florida Statutes, is amended, and subsection (8) are
117 added to that section, to read:

118 1004.44 Louis de la Parte Florida Mental Health Institute.—
119 There is established the Louis de la Parte Florida Mental Health
120 Institute within the University of South Florida.

121 (6) (a) There is established within the institute the
122 Florida Center for Behavioral Health Workforce. The purpose of
123 the center is to support an adequate, highly skilled, resilient,
124 and innovative workforce that meets the current and future human
125 resources needs of the state's behavioral health system in order
126 to provide high-quality care, services, and supports to



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127 Floridians with, or at risk of developing, behavioral health
128 conditions through original research, policy analysis,
129 evaluation, and development and dissemination of best practices.
130 The goals of the center are, at a minimum, to research the
131 state's current behavioral health workforce and future needs;
132 expand the number of clinicians, professionals, and other
133 workers involved in the behavioral health workforce; and enhance
134 the skill level and innovativeness of the workforce. The center
135 shall, at a minimum, do all of the following:

136 1. Describe and analyze the current workforce and project
137 possible future workforce demand, especially in critical roles,
138 and develop strategies for addressing any gaps. The center's
139 efforts may include, but need not be limited to, producing a
140 statistically valid biennial analysis of the supply and demand
141 of the behavioral health workforce.

142 2. Expand pathways to behavioral health professions through
143 enhanced educational opportunities and improved faculty
144 development and retention. The center's efforts may include, but
145 need not be limited to:

146 a. Identifying best practices in the academic preparation
147 and continuing education of behavioral health professionals.

148 b. Facilitating and coordinating the development of
149 academic-practice partnerships that support behavioral health
150 faculty employment and advancement.

151 c. Developing and implementing innovative projects to
152 support the recruitment, development, and retention of
153 behavioral health educators, faculty, and clinical preceptors.

154 d. Developing distance learning infrastructure for
155 behavioral health education and the evidence-based use of



156 technology, simulation, and distance learning techniques.
157 3. Promote behavioral health professions. The center's
158 efforts may include, but need not be limited to:
159 a. Conducting original research on the factors affecting
160 recruitment, retention, and advancement of the behavioral health
161 workforce, such as designing and implementing a longitudinal
162 study of the state's behavioral health workforce.
163 b. Developing and implementing innovative projects to
164 support the recruitment, development, and retention of
165 behavioral health workers.

166 4. Analyze compensation and benefit data every other year
167 to

168
169 ===== T I T L E A M E N D M E N T =====

170 And the title is amended as follows:

171 Delete lines 30 - 37

172 and insert:

173 agency to prioritize specified facilities in issuing licenses;
174 amending s. 394.9086, F.S.; revising the duties of the
175 Commission on Mental Health and Substance Use Disorder; amending
176 s. 1004.44, F.S.; revising the requirements of