# **Tab 1SPB 7012** by **CJ**; OGSR/Victim of an Incident of Mass Violence

Tab 2	SB 382 by Bradley; (Compare to CS/H 00043) Compensation for Wrongfully Incarcerated Persons					
653022	D	S	RCS	CJ, Bradley	Delete everything after	03/06 05:56 PM
Tab 3	Death F			<b>D-INTRODUCERS) Martin</b> ; (1	dentical to CS/H 00555) Jury Recomr	mendations in
<b>Tab 3</b> 613564	Death F			CJ, Ingoglia	Delete everything after	03/06 05:56 PM

#### The Florida Senate

**COMMITTEE MEETING EXPANDED AGENDA** 

#### CRIMINAL JUSTICE Senator Martin, Chair Senator Bradley, Vice Chair

	<ul> <li>MEETING DATE: Monday, March 6, 2023</li> <li>TIME: 3:30—5:30 p.m.</li> <li>PLACE: Toni Jennings Committee Room, 110 Senate Building</li> <li>MEMBERS: Senator Martin, Chair; Senator Bradley, Vice Chair; Senators Ingoglia, Perry, Pizzo, Polsky, Poland Yarborough</li> </ul>			a, Perry, Pizzo, Polsky, Powell,
TAB	BILL NO. and INTR	ODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
	Consideration of propo	sed bill:		
1	SPB 7012		OGSR/Victim of an Incident of Mass Violence; Amending a provision which provides an exemption from public records requirements for the address of a victim of an incident of mass violence; removing the scheduled repeal of the exemption, etc.	Submitted and Reported Favorably as Committee Bill Yeas 8 Nays 0
2	<b>SB 382</b> Bradley (Compare CS/H 43)		Compensation for Wrongfully Incarcerated Persons; Revising requirements for when a petition seeking compensation for a wrongful incarceration must be filed; providing that a deceased person's heirs, successors, or assigns do not have standing to file such a petition; revising compensation eligibility requirements for a wrongful incarceration; revising requirements for awarding compensation for a wrongful incarceration, etc. CJ 03/06/2023 Fav/CS	Fav/CS Yeas 8 Nays 0
			ACJ FP	
3	<b>SB 450</b> Ingoglia (Identical H 555)		Jury Recommendations in Death Penalty Cases; Providing for jury recommendations concerning death sentences, rather than jury determinations of sentences; specifying that a jury recommends a death sentence if at least eight jurors recommend a death sentence; requiring the sentencing court to set forth in writing specified findings if it imposes a death sentence, etc.	Fav/CS Yeas 6 Nays 2
			CJ 03/06/2023 Fav/CS JU RC	

Other Related Meeting Documents

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT (This document is based on the provisions contained in the legislation as of the latest date listed below.)				
Prepared By	: The Professional St	aff of the Committee	on Criminal Justice	
SPB 7012				
R: Criminal Justice Committee				
SUBJECT: OGSR/Victim of an In		ass Violence		
March 7, 2023	REVISED:			
YSTS		REFERENCE	ACTION CJ Submitted as Comm. Bill/Fav	
	This document is based Prepared By SPB 7012 Criminal Justice OGSR/Victim of March 7, 2023	BILL ANALYSIS AND FI This document is based on the provisions conta Prepared By: The Professional St SPB 7012 Criminal Justice Committee OGSR/Victim of an Incident of M March 7, 2023 REVISED:	BILL ANALYSIS AND FISCAL IMPAC         This document is based on the provisions contained in the legislation a         Prepared By: The Professional Staff of the Committee         SPB 7012         Criminal Justice Committee         OGSR/Victim of an Incident of Mass Violence         March 7, 2023       REVISED:         CST       STAFF DIRECTOR       REFERENCE	

## I. Summary:

SPB 7012 saves from repeal the public records exemption for the address of a victim of an incident of mass violence. The exemption makes the records exempt from public records requirements.

The Open Government Sunset Review Act requires the Legislature to review each public record and each public meeting exemption five years after enactment. The exemption contained in s. 119.071(2)(o), F.S., is scheduled to repeal on October 2, 2023. This bill removes the scheduled repeal to continue the exempt status.

The bill is not expected to impact state and local revenues and expenditures.

The bill takes effect October 1, 2023.

#### II. Present Situation:

#### **Public Records Law**

The Florida Constitution provides that the public has the right to inspect or copy records made or received in connection with official governmental business.<sup>1</sup> This applies to the official business of any public body, officer, or employee of the state, including all three branches of state government, local governmental entities, and any person acting on behalf of the government.<sup>2</sup>

<sup>&</sup>lt;sup>1</sup> FLA. CONST., art. I, s. 24(a).

Chapter 119, F.S., known as the Public Records Act, constitutes the main body of public records laws.<sup>3</sup> The Public Records Act states that:

[i]t is the policy of this state that all state, county, and municipal records are open for personal inspection and copying by any person. Providing access to public records is a duty of each agency.<sup>4</sup>

The Public Records Act typically contains general exemptions that apply across agencies. Agency- or program-specific exemptions often are placed in the substantive statutes relating to that particular agency or program.

The Public Records Act does not apply to legislative or judicial records.<sup>5</sup> Legislative records are public pursuant to s. 11.0431, F.S. Public records exemptions for the Legislature are codified primarily in s. 11.0431(2)-(3), F.S., and adopted in the rules of each house of the legislature.

Section 119.011(12), F.S., defines "public records" to include:

All documents, papers, letters, maps, books, tapes, photographs, films, sound recordings, data processing software, or other material, regardless of the physical form, characteristics, or means of transmission, made or received pursuant to law or ordinance or in connections with the transaction of official business by any agency.

The Florida Supreme Court has interpreted this definition to encompass all materials made or received by an agency in connection with official business which are used to "perpetuate, communicate, or formalize knowledge of some type."<sup>6</sup>

The Florida Statutes specify conditions under which public access to governmental records must be provided. The Public Records Act guarantees every person's right to inspect and copy any state or local government public record at any reasonable time, under reasonable conditions, and under supervision by the custodian of the public record.<sup>7</sup> A violation of the Public Records Act may result in civil or criminal liability.<sup>8</sup>

Only the Legislature may create an exemption to public records requirements.<sup>9</sup> An exemption must be created by general law and must specifically state the public necessity justifying the exemption.<sup>10</sup> Further, the exemption must be no broader than necessary to accomplish the stated purpose of the law. A bill enacting an exemption may not contain other substantive provisions<sup>11</sup>

<sup>&</sup>lt;sup>3</sup> Public records laws are found throughout the Florida Statutes.

<sup>&</sup>lt;sup>4</sup> Section 119.01(1), F.S.

<sup>&</sup>lt;sup>5</sup> Locke v. Hawkes, 595 So. 2d 32, 34 (Fla. 1992); see also Times Pub. Co. v. Ake, 660 So. 2d 255 (Fla. 1995).

<sup>&</sup>lt;sup>6</sup> Shevin v. Byron, Harless, Schaffer, Reid and Assoc. Inc., 379 So. 2d 633, 640 (Fla. 1980).

<sup>&</sup>lt;sup>7</sup> Section 119.07(1)(a), F.S.

<sup>&</sup>lt;sup>8</sup> Section 119.10, F.S. Public records laws are found throughout the Florida Statutes, as are the penalties for violating those laws.

<sup>&</sup>lt;sup>9</sup> FLA. CONST., art. I, s. 24(c).

 $<sup>^{10}</sup>$  *Id*.

<sup>&</sup>lt;sup>11</sup> The bill may, however, contain multiple exemptions that relate to one subject.

and must pass by a two-thirds vote of the members present and voting in each house of the Legislature.<sup>12</sup>

When creating a public records exemption, the Legislature may provide that a record is "exempt" or "confidential and exempt." There is a difference between records the Legislature has determined to be exempt from the Public Records Act and those which the Legislature has determined to be exempt from the Public Records Act *and confidential*.<sup>13</sup> Records designated as "confidential and exempt" are not subject to inspection by the public and may only be released under the circumstances defined by statute.<sup>14</sup> Records designated as "exempt" may be released at the discretion of the records custodian under certain circumstances.<sup>15</sup>

## **Open Government Sunset Review Act**

The provisions of s. 119.15, F.S., known as the Open Government Sunset Review Act (the Act), prescribe a legislative review process for newly created or substantially amended public records or open meetings exemptions,<sup>16</sup> with specified exceptions.<sup>17</sup> The Act requires the repeal of such exemption on October 2nd of the fifth year after creation or substantial amendment; in order to save an exemption from repeal, the Legislature must reenact the exemption or repeal the sunset date.<sup>18</sup> In practice, many exemptions are continued by repealing the sunset date, rather than reenacting the exemption.

The Act provides that a public records or open meetings exemption may be created or maintained only if it serves an identifiable public purpose and is no broader than is necessary.<sup>19</sup> An exemption serves an identifiable purpose if it meets one of the following purposes *and* the Legislature finds that the purpose of the exemption outweighs open government policy and cannot be accomplished without the exemption:

- It allows the state or its political subdivision to effectively and efficiently administer a program, and administration would be significantly impaired without the exemption;<sup>20</sup>
- Releasing sensitive personal information would be defamatory or would jeopardize an individual's safety. If this public purpose is cited as the basis of an exemption, however, only personal identifying information is exempt;<sup>21</sup> or
- It protects trade or business secrets.<sup>22</sup>

- <sup>20</sup> Section 119.15(6)(b)1., F.S.
- <sup>21</sup> Section 119.15(6)(b)2., F.S.

<sup>&</sup>lt;sup>12</sup> FLA. CONST., art. I, s. 24(c).

<sup>&</sup>lt;sup>13</sup> WFTV, Inc. v. The Sch. Bd. of Seminole County, 874 So. 2d 48, 53 (Fla. 5th DCA 2004).

<sup>&</sup>lt;sup>14</sup> *Id*.

<sup>&</sup>lt;sup>15</sup> Williams v. City of Minneola, 575 So. 2d 683 (Fla. 5th DCA 1991).

<sup>&</sup>lt;sup>16</sup> Section 119.15, F.S. Section 119.15(4)(b), F.S., provides that an exemption is considered to be substantially amended if it is expanded to include more records or information or to include meetings.

<sup>&</sup>lt;sup>17</sup> Section 119.15(2)(a) and (b), F.S., provides that exemptions required by federal law or applicable solely to the Legislature or the State Court System are not subject to the Open Government Sunset Review Act.

<sup>&</sup>lt;sup>18</sup> Section 119.15(3), F.S.

<sup>&</sup>lt;sup>19</sup> Section 119.15(6)(b), F.S.

<sup>&</sup>lt;sup>22</sup> Section 119.15(6)(b)3., F.S.

The Act also requires specified questions to be considered during the review process.<sup>23</sup> In examining an exemption, the Act directs the Legislature to question the purpose and necessity of reenacting the exemption.

If, in reenacting an exemption or repealing the sunset date, the exemption is expanded, then a public necessity statement and a two-thirds vote for passage are required.<sup>24</sup> If the exemption is reenacted or saved from repeal without substantive changes or if the exemption is narrowed, then a public necessity statement and a two-thirds vote for passage are *not* required. If the Legislature allows an exemption to expire, the previously exempt records will remain exempt unless otherwise provided by law.<sup>25</sup>

## **Public Records Exemption Under Review**

In 2018, the Legislature created s. 119.071(2)(o), F.S., which made the address of a victim of an incident of mass violence exempt from public records laws.<sup>26</sup> The exemption in s. 119.071(2)(o), F.S., will stand repealed on October 2, 2023, unless reviewed under the Act<sup>27</sup> and saved from repeal through reenactment by the Legislature.

As defined in s. 119.071(2)(o), F.S., the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. The term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator.<sup>28</sup>

In creating the exemption, the Legislature provided a public necessity statement articulating the reasons for the exemption.<sup>29</sup> Specifically, the Legislature found:

- After an incident of mass violence has occurred, victims of such an incident are in a vulnerable state as they assist law enforcement with the investigation of the incident and try to recover from the events that occurred.
- In some instances, the victim may have been killed or injured leaving their families to deal with the aftermath of the crime.
- The public availability of such victim's address may be used to locate the victim or the victim's family.

• Is the record or meeting protected by another exemption?

<sup>&</sup>lt;sup>23</sup> Section 119.15(6)(a), F.S. The specified questions are:

<sup>•</sup> What specific records or meetings are affected by the exemption?

<sup>•</sup> Whom does the exemption uniquely affect, as opposed to the general public?

<sup>•</sup> What is the identifiable public purpose or goal of the exemption?

<sup>•</sup> Can the information contained in the records or discussed in the meeting be readily obtained by alternative means? If so, how?

<sup>•</sup> Are there multiple exemptions for the same type of record or meeting that it would be appropriate to merge?

<sup>&</sup>lt;sup>24</sup> FLA. CONST. art. I, s. 24(c).

<sup>&</sup>lt;sup>25</sup> Section 119.15(7), F.S.

<sup>&</sup>lt;sup>26</sup> Section 119.07(1), F.S., and FLA. CONST. art. I, s. 24(a).

<sup>&</sup>lt;sup>27</sup> Section 119.15, F.S.

<sup>&</sup>lt;sup>28</sup> Section 119.071(2)(o), F.S.

<sup>&</sup>lt;sup>29</sup> Chapter 2018-2, L.O.F.

- The availability of such information has allowed people to take advantage of the victims or their families by subjecting the victims or their families to media intrusions at their homes and other unwelcome intrusions into their privacy.
- Therefore, it is necessary that the address of victims of incidents of mass violence be protected to ensure that persons affected by such incidents are not harassed, taken advantage of, or otherwise subjected to additional pain and suffering.<sup>30</sup>

In order to determine whether and to what degree the public records exemption under review is being utilized by criminal justice agencies, legislative staff surveyed law enforcement agencies. Additionally, Senate and House of Representatives staff participated in a meeting with the Florida Department of Law Enforcement to discuss the exemption. In the fall of 2022, staff sent questionnaires to a total of 666 agencies.<sup>31</sup> Forty agencies returned answered questionnaires.<sup>32</sup>

Of the 40 responding agencies, only one agency reported an incident of mass violence as defined in the public records exemption, in the approximately five years since the exemption became law.<sup>33</sup> The agency reported a drive-by shooting in 2020 in which one person was killed and seven were wounded.<sup>34</sup> The agency further reports that it uses Marsy's Law<sup>35</sup> to protect victim information and suggests that the exemption could be repealed.<sup>36, 37</sup>

Although only one responding law enforcement agency has been in a position to utilize the public records exemption in s. 119.071(2)(0), F.S., 37 agencies responded to the survey question about whether the exemption should be reenacted.<sup>38</sup> Of those 37 agencies, a majority of 23 agencies said that the public records exemption should be reenacted; five agencies said the

<sup>&</sup>lt;sup>30</sup> *Id*.

<sup>&</sup>lt;sup>31</sup> Staff had the assistance of the Florida Police Chiefs Association and the Florida Sheriff's Association in sending out the survey questionnaires.

<sup>&</sup>lt;sup>32</sup> Open Government Sunset Review Questionnaires, Address of a Victim of an Incident of Mass Violence; responses are on file with the Senate Criminal Justice Committee.

<sup>&</sup>lt;sup>33</sup> Id.

<sup>&</sup>lt;sup>34</sup> *Id*.

<sup>&</sup>lt;sup>35</sup> In 2018, Florida voters passed Marsy's Law, an amendment to the Florida Constitution, to expand victim's rights. FLA. CONST. Art. 1, s. 16(b).

<sup>&</sup>lt;sup>36</sup> Other agencies reported that they would use Marsy's Law or would depend upon both the exemption *and* Marsy's Law under appropriate circumstances. Open Government Sunset Review Questionnaires, Address of a Victim of an Incident of Mass Violence; responses are on file with the Senate Criminal Justice Committee.

<sup>&</sup>lt;sup>37</sup> It appears that there is inconsistency in how different law enforcement agencies have interpreted the requirements of Marsy's Law. While some agencies invoke Marsy's Law and automatically redact victim information, others require the victim to request it. *See The Problem with Marsy's Law in Florida*, Tampa Bay Times, June 7, 2022, available at <a href="https://www.tampabay.com/opinion/2022/06/07/the-problem-with-marsys-law-in-florida-editorial/">https://www.tampabay.com/opinion/2022/06/07/the-problem-with-marsys-law-in-florida-editorial/</a> (last visited February 24, 2023). There is pending litigation on Marsy's Law in the Florida Supreme Court, but it is unclear whether the court will address the automatic applicability of a victim's right to prevent the disclosure of information or records as provided in FLA. CONST. Art 1, s. 16(b). *See, City of Tallahassee v. Florida Police Benevolent Association, Inc.*, 314 So. 3d 796 (Fla. 1st DCA 2021)(Review granted December 21, 2021).

<sup>&</sup>lt;sup>38</sup> Open Government Sunset Review Questionnaires, Address of a Victim of an Incident of Mass Violence; responses are on file with the Senate Criminal Justice Committee.

exemption should be reenacted with changes;<sup>39</sup> and nine agencies thought the exemption should be repealed.<sup>40</sup>

The exemption stands repealed on October 2, 2023, unless it is reviewed and saved from repeal by the Legislature.<sup>41</sup>

### III. Effect of Proposed Changes:

The bill amends s. 119.071(2)(o), F.S., to save from repeal the current exemption for the address of a victim of mass violence.

The bill deletes the scheduled repeal date of October 2, 2023, thereby maintaining the exemption.

The bill takes effect October 1, 2023.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

Not applicable. The bill does not require counties or municipalities to take an action requiring the expenditure of funds, reduce the authority that counties or municipalities have to raise revenue in the aggregate, nor reduce the percentage of state tax shared with counties or municipalities.

B. Public Records/Open Meetings Issues:

#### **Vote Requirement**

Article I, s. 24(c) of the State Constitution requires a two-thirds vote of the members present and voting for final passage of a bill creating or expanding an exemption to the public records requirements. This bill continues a current public records exemption beyond its current date of repeal; thus, the bill does not require an extraordinary vote for enactment.

#### **Public Necessity Statement**

Article I, s. 24(c) of the State Constitution requires a bill creating or expanding an exemption to the public records requirements to state with specificity the public necessity justifying the exemption. This bill continues a current public records exemption without expansion.

<sup>&</sup>lt;sup>39</sup> One agency suggests there needs to be more "guidance" in this exemption. Two agencies suggested replacing the term "address" with broader language such as "all information that may be used to identify a victim of mass violence." An additional agency suggested the exemption is "too narrow" and that it should be changed to "two or more" killed or injured. The fifth agency suggested that the exemption could be merged with language from Marsy's Law.

<sup>&</sup>lt;sup>40</sup> Open Government Sunset Review Questionnaires, Address of a Victim of an Incident of Mass Violence; responses are on file with the Senate Criminal Justice Committee.

<sup>&</sup>lt;sup>41</sup> Section 119.15(7), F.S.

#### **Breadth of Exemption**

Article I, s. 24(c) of the State Constitution requires an exemption to the public records requirements to be no broader than necessary to accomplish the stated purpose of the law. The purpose of the law is to protect the address of a victim of mass violence. This bill exempts only the address of a victim of mass violence from the public records requirements. The exemption does not appear to be broader than necessary to accomplish the purpose of the law.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

## V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

# VI. Technical Deficiencies:

None.

# VII. Related Issues:

None.

## VIII. Statutes Affected:

This bill substantially amends section 119.071 of the Florida Statutes.

#### IX. **Additional Information:**

### Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.) Α.

None.

#### Β. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

FOR CONSIDERATION By the Committee on Criminal Justice

	501 00000 00
	591-00982-23 20237012pb
1	A bill to be entitled
2	An act relating to a review under the Open Government
3	Sunset Review Act; amending s. 119.071, F.S., which
4	provides an exemption from public records requirements
5	for the address of a victim of an incident of mass
6	violence; removing the scheduled repeal of the
7	exemption; providing an effective date.
8	
9	Be It Enacted by the Legislature of the State of Florida:
10	
11	Section 1. Paragraph (o) of subsection (2) of section
12	119.071, Florida Statutes, is amended to read:
13	119.071 General exemptions from inspection or copying of
14	public records
15	(2) AGENCY INVESTIGATIONS
16	(o) The address of a victim of an incident of mass violence
17	is exempt from s. 119.07(1) and s. 24(a), Art. I of the State
18	Constitution. For purposes of this paragraph, the term "incident
19	of mass violence" means an incident in which four or more
20	people, not including the perpetrator, are severely injured or
21	killed by an intentional and indiscriminate act of violence of
22	another. For purposes of this paragraph, the term "victim" means
23	a person killed or injured during an incident of mass violence,
24	not including the perpetrator. This paragraph is subject to the
25	Open Government Sunset Review Act in accordance with s. 119.15
26	and shall stand repealed on October 2, 2023, unless reviewed and
27	saved from repeal through reenactment by the Legislature.
28	Section 2. This act shall take effect October 1, 2023.

Page 1 of 1 CODING: Words stricken are deletions; words <u>underlined</u> are additions.

**Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
<b>Government Operations Subcommittee</b>	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(o), F.S., is appended for your convenience.

Name of Agency or Governmental Entity Completing the Questionnaire: Blountstown Police Dept.

Name and Title of Person Completing the Questionnaire: Chief Mark Mallory

**Telephone Number of Person Completing the Questionnaire: 850-447-4545** 

E-mail Address of Person Completing the Questionnaire: mmallory@blountstownpd.com

## PUBLIC RECORD EXEMPTION UNDER REVIEW

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? none
- 2. Can the exempt information be readily obtained by alternative means? If *"yes,"* please explain. no
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*: no
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018? none
  - b. Please describe the types of entities requesting such information. N/A
  - c. Was the information released? If "yes," please explain.N/A
- 4. Does any other state or federal law protect the exempt information under review? If "yes": Unknown
  - a. Please provide the specific state or federal citation for each exemption. unknown
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information. none
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)? yes
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
  - Home Address (i.e. primary dwelling location)
  - Mailing Address (incl. P.O. Box)
  - $\boxtimes$  Employment Address
  - $\boxtimes$  Email Address
  - $\Box$  Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "*yes*," please provide the appropriate citation(s). No

- Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain. I would use both
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain. Potentially
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):

 $\Box$  <u>Repeal</u> the public record exemption

 $\Box$  <u>Reenact</u> the public record exemption as is

xxxx Reenact the public record exemption with changes

- b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends. Merge with the language from Marsy's law
- 9. Please provide any additional comments regarding the public record exemption under review.

# 2022 Florida Statutes

# **Public Records Exemption under Review**

# 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

**Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
<b>Government Operations Subcommittee</b>	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(o), F.S., is appended for your convenience.

## Name of Agency or Governmental Entity Completing the Questionnaire: Chipley Police Department

Name and Title of Person Completing the Questionnaire: Chief Scott Thompson

Telephone Number of Person Completing the Questionnaire: 850-638-6310

E-mail Address of Person Completing the Questionnaire: sthompson@chipleypd.com

## PUBLIC RECORD EXEMPTION UNDER REVIEW

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? None
- 2. Can the exempt information be readily obtained by alternative means? If *"yes,"* please explain. Yes, We manually redact all records
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*:

#### No

- a. What is the approximate number of requests your agency has received for such information each year beginning since 2018?
- b. Please describe the types of entities requesting such information.
- c. Was the information released? If "yes," please explain.
- 4. Does any other state or federal law protect the exempt information under review? If "yes": Unknown
  - a. Please provide the specific state or federal citation for each exemption.
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information.
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)?
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
  - Home Address (i.e. primary dwelling location)
  - ⊠ Mailing Address (incl. P.O. Box)
  - □ Employment Address
  - □ Email Address
  - $\Box$  Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "yes," please provide the appropriate citation(s). No

- Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain.
     We manually redact all records
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review in your agency's opinion could this exemption be eliminated? Please explain
    - under review, in your agency's opinion, could this exemption be eliminated? Please explain. No, I believe that this should remain in place to prevent further exploitation of victims
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - $\Box$  <u>Repeal</u> the public record exemption
  - $\boxtimes$  <u>Reenact</u> the public record exemption as is
  - □ Reenact the public record exemption with changes
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.

None

9. Please provide any additional comments regarding the public record exemption under review.

None

# 2022 Florida Statutes

# Public Records Exemption under Review

# 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

**Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
<b>Government Operations Subcommittee</b>	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(o), F.S., is appended for your convenience.

## Name of Agency or Governmental Entity Completing the Questionnaire:

#### **Clearwater Police Department**

Name and Title of Person Completing the Questionnaire:

## **Chief Daniel Slaughter**

**Telephone Number of Person Completing the Questionnaire:** 

#### (727) 562-4343

E-mail Address of Person Completing the Questionnaire:

Daniel.Slaughter@myclearwater.com

#### PUBLIC RECORD EXEMPTION UNDER REVIEW

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? Police reports, computer aided dispatch records, recordings of radio traffic.
- 2. Can the exempt information be readily obtained by alternative means? If *"yes,"* please explain. If the victim's name is released, the address will likely be found through alternative means.
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*: Not for incident of mass violence, no.
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018?
  - b. Please describe the types of entities requesting such information.
  - c. Was the information released? If "yes," please explain.
- 4. Does any other state or federal law protect the exempt information under review? If "yes": Yes, Marsy's Law
  - a. Please provide the specific state or federal citation for each exemption. Marsy's Law
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information.
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)? Support keeping the exemption as is.
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
  - Home Address (i.e. primary dwelling location)
  - ⊠ Mailing Address (incl. P.O. Box)
  - $\boxtimes$  Employment Address
  - $\Box$  Email Address
  - $\Box$  Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

- 6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "*yes*," please provide the appropriate citation(s). No
- 7. Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain. The public record exemption under review. Potentially both, but Marsy's law would need to be requested by victim or vicitm's family in the event of death, and therefore, applying the public record exemption would be available without any action by an outside party.
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain. Would prefer to be able to exercise the exemption without having to burden family of a grieving family member with questions on whether they do or do not want to exercise Marsy's law.
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - $\Box$  <u>Repeal</u> the public record exemption
  - $\boxtimes$  <u>Reenact</u> the public record exemption as is
  - □ <u>Reenact the public record exemption with changes</u>
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.
- 9. Please provide any additional comments regarding the public record exemption under review.

## 2022 Florida Statutes

**Public Records Exemption under Review** 

119.071 General exemptions from inspection or copying of public records.—

### (2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

**Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
<b>Government Operations Subcommittee</b>	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(o), F.S., is appended for your convenience.

Name of Agency or Governmental Entity Completing the Questionnaire: Clermont Police Department

Name and Title of Person Completing the Questionnaire: Laura Turk-Records Supervisor

**Telephone Number of Person Completing the Questionnaire:** 352-536-8425

E-mail Address of Person Completing the Questionnaire: lturk@clermontfl.org

## PUBLIC RECORD EXEMPTION UNDER REVIEW

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption?  $N\!/\!A$
- 2. Can the exempt information be readily obtained by alternative means? If *"yes,"* please explain. N/A
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*: N/A
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018?
  - b. Please describe the types of entities requesting such information.
  - c. Was the information released? If "yes," please explain.
- 4. Does any other state or federal law protect the exempt information under review? If "yes":
  - a. Please provide the specific state or federal citation for each exemption.
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information.
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)?
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
  - □ Home Address (i.e. primary dwelling location)
  - □ Mailing Address (incl. P.O. Box)
  - □ Employment Address
  - □ Email Address
  - □ Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "*yes*," please provide the appropriate citation(s).N/A

- Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain.
     We rely on Marsy's Law. We protect all victim information.
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain. Yes
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - $\boxtimes$  <u>Repeal</u> the public record exemption
  - $\Box$  <u>Reenact</u> the public record exemption as is
  - □ Reenact the public record exemption with changes
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.
- 9. Please provide any additional comments regarding the public record exemption under review.

# We have not had any Mass Violence occurrences.

# 2022 Florida Statutes

## **Public Records Exemption under Review**

# 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

#### **Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
<b>Government Operations Subcommittee</b>	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(o), F.S., is appended for your convenience.

## Name of Agency or Governmental Entity Completing the Questionnaire:

Department of Financial Services/Division of Investigative and Forensic Services

#### Name and Title of Person Completing the Questionnaire:

Kimberly Wachter, Senior Management Analyst Supervisor

## **Telephone Number of Person Completing the Questionnaire:**

(850) 413-4098

## E-mail Address of Person Completing the Questionnaire:

Kimberly.wachter@myfloridacfo.com

#### PUBLIC RECORD EXEMPTION UNDER REVIEW

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? Case reports; supplemental reports; witness statements; audio recordings; video recordings; drone footage; photographs; property appraiser reports; court records.
- 2. Can the exempt information be readily obtained by alternative means? If "yes," please explain. Yes. Some of the records our agency includes in our files may be available publicly, such as court records and property records.
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*: No
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018?
  - b. Please describe the types of entities requesting such information.
  - c. Was the information released? If "yes," please explain.
- 4. Does any other state or federal law protect the exempt information under review? If "yes":
  - a. Please provide the specific state or federal citation for each exemption. Marsy's Law (Florida Constitution Article 1, Section 16) could cover this; however, the interpretation of Marsy's Law varies among law enforcement agencies. Many agencies require the victim to request the exemption.
  - **b.** Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information. If our agency were to receive a request for this information, we would need to determine if Marsy's Law may be applicable or if, perhaps, this involved a domestic situation and 119.071(2)(j)1 would be applicable.
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)? This exemption could be merged with119.071(2)(j)1, however, verbiage such as "upon written request from the victim" should be removed from that exemption to allow for the exemption to be automatic.
  - d. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
    - Home Address (i.e. primary dwelling location)

Mailing Address (incl. P.O. Box)
 Employment Address
 Email Address
 Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

- 5. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "yes," please provide the appropriate citation(s). No
- Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain. We haven't had a request of this type; however, if we did, we would rely upon this public record exemption and would have to determine if Marsy's Law was requested.
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain. Yes; however, not all law enforcement agencies apply Marsy's Law the same. Some agencies, like ours, interpret that Marsy's Law needs to be requested by the victim, whereas under the current public exemption law, the exemption is automatic.
- 7. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - $\boxtimes$  <u>Repeal</u> the public record exemption
  - $\Box$  <u>Reenact</u> the public record exemption as is
  - □ Reenact the public record exemption with changes
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.
- 8. Please provide any additional comments regarding the public record exemption under review.

#### **2022 Florida Statutes**

## **Public Records Exemption under Review**

## 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

#### Open Government Sunset Review Questionnaire (Address of a Victim of an Incident of Mass Violence)

## PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
Government Operations Subcommittee	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(o), F.S., is appended for your convenience.

Name of Agency or Governmental Entity Completing the Questionnaire: Dunnellon Police Department

Name and Title of Person Completing the Questionnaire: Mary Edmundson, Department Coordinator

**Telephone Number of Person Completing the Questionnaire:** 352-465-8510

E-mail Address of Person Completing the Questionnaire: Medmundson@dunnellonpd.org

# PUBLIC RECORD EXEMPTION UNDER REVIEW

Section 119.071(2)(0), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? At this time, we have had no incidents which would be affected.
- 2. Can the exempt information be readily obtained by alternative means? If "*yes*," please explain. Yes, I would personally redact any information required if an incident occurred.
- 3. Has your agency ever received a public record request for the exempt information under review? If "yes": No
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018? 0
  - b. Please describe the types of entities requesting such information.
  - c. Was the information released? If "yes," please explain.
- 4. Does any other state or federal law protect the exempt information under review? If "yes": No
  - a. Please provide the specific state or federal citation for each exemption.
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information.
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)?
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
  - Home Address (i.e. primary dwelling location)
  - Mailing Address (incl. P.O. Box)
  - Employment Address
  - Email Address
  - $\Box$  Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "yes," please provide the appropriate citation(s). No

- Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain. The public records exemption fully protects the victim and therefore we use it.
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain. As long as Marsy's Law protects the victim as fully as the public records exemption, yes.
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - □ <u>Repeal</u> the public record exemption
  - $\boxtimes$  <u>Reenact</u> the public record exemption as is
  - □ <u>Reenact the public record exemption with changes</u>
  - b. If "reenact the public record exemption with changes" was selected, please explain any changes your agency recommends.
- 9. Please provide any additional comments regarding the public record exemption under review.

# 2022 Florida Statutes

# Public Records Exemption under Review

# 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

**Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
<b>Government Operations Subcommittee</b>	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(o), F.S., is appended for your convenience.

**Name of Agency or Governmental Entity Completing the Questionnaire:** Fort Walton Beach Police Department

**Name and Title of Person Completing the Questionnaire:** Jamieson Ross, Lieutenant

**Telephone Number of Person Completing the Questionnaire:** 80-833-9554

**E-mail Address of Person Completing the Questionnaire:** jross@fwb.org

#### PUBLIC RECORD EXEMPTION UNDER REVIEW

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? Offense Reports, Arrest Reports, Computer Aided Dispatch records, Mobile Video Recorder files, Evidence records, GPS records (coordinates), Police radio audio files, Agency email.
- 2. Can the exempt information be readily obtained by alternative means? If *"yes,"* please explain. Possibly police radio scanners during the incident
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*: No
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018?
  - b. Please describe the types of entities requesting such information.
  - c. Was the information released? If "yes," please explain.
- 4. Does any other state or federal law protect the exempt information under review? If *"yes"*: Unknown
  - a. Please provide the specific state or federal citation for each exemption.
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information.
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)?
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
  - Home Address (i.e. primary dwelling location)
  - ⊠ Mailing Address (incl. P.O. Box)
  - ⊠ Employment Address
  - $\boxtimes$  Email Address
  - $\Box$  Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

- 6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "*yes*," please provide the appropriate citation(s). No
- Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain. Marsy's Law appears to cover the Public Record Exemption.
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain. Because of Marsy's Law's breadth, it does not appear the public records exemption is necessary, however, protection of victims should be a focus of the legislature, and as such, repealing any victim protection statutes, in whole or in part, seems nonsensical.
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - $\Box$  <u>Repeal</u> the public record exemption
  - $\boxtimes$  <u>Reenact</u> the public record exemption as is
  - □ <u>Reenact the public record exemption with changes</u>
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.
- 9. Please provide any additional comments regarding the public record exemption under review.

## **2022 Florida Statutes**

# **Public Records Exemption under Review**

# 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or

killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

**Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
Government Operations Subcommittee	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(o), F.S., is appended for your convenience.

Name of Agency or Governmental Entity Completing the Questionnaire: Florida State University Police Department

Name and Title of Person Completing the Questionnaire: Patti Wilmer-Records Manager

**Telephone Number of Person Completing the Questionnaire: 850-644-1610** 

E-mail Address of Person Completing the Questionnaire: PWilmer@fsu.edu

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? We have records related to the Strozier Library Shooting (3-4 victims) and the Ted Bundy case. While we retain some records, these cases were turned over to TPD and LCSO.
- 2. Can the exempt information be readily obtained by alternative means? If *"yes,"* please explain. unknown
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*: unknown
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018? unknown
  - b. Please describe the types of entities requesting such information.
  - c. Was the information released? If "yes," please explain.
- 4. Does any other state or federal law protect the exempt information under review? If "yes":
  - a. Please provide the specific state or federal citation for each exemption.
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information. If requested, we would rely on Marcy's Law to exempt this information.
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)? Marsy's Law
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
  - Home Address (i.e. primary dwelling location)
  - ⊠ Mailing Address (incl. P.O. Box)
  - $\boxtimes$  Employment Address
  - ⊠ Email Address
  - $\Box$  Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

- 6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "*yes*," please provide the appropriate citation(s). No
- Marcy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marcy's Law, the public record exemption under review, or both? Please explain. We will use Marcy's Law for these type of requests
  - b. Given that Marcy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain. In my opinion, no. The statue under review is related to "mass violence" and an address exemption. Would it not be a good idea to keep Marcy's law that will exempt additional information as well?
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - □ <u>Repeal</u> the public record exemption
  - $\Box$  <u>Reenact</u> the public record exemption as is
  - □ Reenact the public record exemption with changes
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.
- 9. Please provide any additional comments regarding the public record exemption under review.

# 2022 Florida Statutes

## **Public Records Exemption under Review**

# 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the

term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

**Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
<b>Government Operations Subcommittee</b>	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(o), F.S., is appended for your convenience.

Name of Agency or Governmental Entity Completing the Questionnaire: Kissimmee Police Department

Name and Title of Person Completing the Questionnaire: Captain Camille Alicea

**Telephone Number of Person Completing the Questionnaire:** (407) 847-0176 ext. 3125

E-mail Address of Person Completing the Questionnaire: camille.alicea@kissimmee.gov

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? **Incident Reports**
- 2. Can the exempt information be readily obtained by alternative means? If *"yes,"* please explain. No
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*: **No** 
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018?
  - b. Please describe the types of entities requesting such information.
  - c. Was the information released? If "yes," please explain.
- 4. Does any other state or federal law protect the exempt information under review? If *"yes"*: **Maybe** 
  - a. Please provide the specific state or federal citation for each exemption. Some exemptions that may also apply depending on the circumstances are Marsy's Law Fla. Const. Art. 1 s. 16(b)(5), Fla. Stat. ss. 119.071(2)(j)1, 119.071(2)(h)1.a., and 119.071(2)(c). However, these exemptions may not apply in some circumstances when Fla. Stat. s. 119.071(2)(o) does.
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information. The agency relies upon each of the provisions cited in the answer to question 4(a) when responding to public records requests.
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)? The agency believes that this exemption should remain separate from other exemptions.
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):

 $\boxtimes$  Home Address (i.e. primary dwelling location)

Mailing Address (incl. P.O. Box)
 Employment Address
 Email Address
 Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review. N/A

- 6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "yes," please provide the appropriate citation(s). **No.**
- Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain. Both. The agency's position is that the victim or, in the event of a homicide, the victim's next of kin must invoke Marsy's law in order for Fla. Const. Art. I s. 16(b)(5) to apply. As a result, if the victim or victim's next of kin does not invoke Marsy's law, the agency would consider whether another provision makes the victim's information confidential or exempt.
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain. No, please see the response to question 7(a) above.
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - $\Box$  <u>Repeal</u> the public record exemption
  - $\Box$  <u>Reenact</u> the public record exemption as is
  - Reenact the public record exemption with changes
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends. The agency finds that this provision is too narrow and recommends that the definition of "incident of mass violence" be changed to "an incident in which two or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another."
- 9. Please provide any additional comments regarding the public record exemption under review.

## 2022 Florida Statutes

## Public Records Exemption under Review

# 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

**Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
Government Operations Subcommittee	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(o), F.S., is appended for your convenience.

Name of Agency or Governmental Entity Completing the Questionnaire: Lake Alfred Police Department

Name and Title of Person Completing the Questionnaire: Chief Art Bodenheimer

**Telephone Number of Person Completing the Questionnaire: 863-291-5200** 

E-mail Address of Person Completing the Questionnaire: abodenheimer@mylakealfred.com

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? None
- 2. Can the exempt information be readily obtained by alternative means? If *"yes,"* please explain. N/A
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*:No
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018? None
  - b. Please describe the types of entities requesting such information.N/A
  - c. Was the information released? If "yes," please explain. N/A
- 4. Does any other state or federal law protect the exempt information under review? If *"yes"*: No
  - a. Please provide the specific state or federal citation for each exemption.  $N\!/\!A$
  - Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information. Marsy's Law
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)? Marsy's Law
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
  - Home Address (i.e. primary dwelling location)
  - Mailing Address (incl. P.O. Box)
  - $\boxtimes$  Employment Address
  - $\boxtimes$  Email Address
  - $\Box$  Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "*yes*," please provide the appropriate citation(s). No

- Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain. Marsy's law. This information falls under acts of violence.
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain. Yes
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - $\Box$  <u>Repeal</u> the public record exemption
  - $\boxtimes$  <u>Reenact</u> the public record exemption as is
  - □ Reenact the public record exemption with changes
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.
- 9. Please provide any additional comments regarding the public record exemption under review.

# None noted

## 2022 Florida Statutes

## **Public Records Exemption under Review**

# 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

**Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
<b>Government Operations Subcommittee</b>	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(o), F.S., is appended for your convenience.

**Name of Agency or Governmental Entity Completing the Questionnaire:** Lake Mary Police Department

**Name and Title of Person Completing the Questionnaire:** Katie Fries, Support Services Manager

**Telephone Number of Person Completing the Questionnaire:** 407-585-1322

**E-mail Address of Person Completing the Questionnaire:** kfries@lakemaryfl.com

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? None
- 2. Can the exempt information be readily obtained by alternative means? If *"yes,"* please explain. N/A
- Has your agency ever received a public record request for the exempt information under review? If "yes": No
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018? N/A
  - b. Please describe the types of entities requesting such information.  $N\!/\!A$
  - c. Was the information released? If *"yes,"* please explain. N/A
- 4. Does any other state or federal law protect the exempt information under review? If "yes": No
  - a. Please provide the specific state or federal citation for each exemption.  $N\!/\!A$
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information.
     If we had a record regarding an incident of mass violence, we would use Section 119.071(2)(o).
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)? No
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):

Home Address (i.e. primary dwelling location)

Mailing Address (incl. P.O. Box)
 Employment Address
 Email Address
 Other

b. If "other" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review. N/A

- Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "yes," please provide the appropriate citation(s). No
- Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain.
    When we have a record involving an individual that has requested Marsy's Law, we quote Fl Constitution Article 1, Section 16, B
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain. I believe victims of mass violence may not be in the frame of mind to request/understand Marsy's Law. Since this is a request that must be made for the exemption to apply, I think it is beneficial to have an exemption already created to protect these victims without requiring them to request the protection.
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - $\Box$  <u>Repeal</u> the public record exemption
  - $\boxtimes$  <u>Reenact</u> the public record exemption as is
  - □ <u>Reenact the public record exemption with changes</u>
  - b. If "reenact the public record exemption with changes" was selected, please explain any changes your agency recommends. N/A
- 9. Please provide any additional comments regarding the public record exemption under review. N/A

## **2022 Florida Statutes**

### **Public Records Exemption under Review**

## 119.071 General exemptions from inspection or copying of public records.—

## (2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

**Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
<b>Government Operations Subcommittee</b>	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(o), F.S., is appended for your convenience.

Name of Agency or Governmental Entity Completing the Questionnaire: Marion County School Board Police Department

Name and Title of Person Completing the Questionnaire: Dennis P. McFatten Chief of Police

**Telephone Number of Person Completing the Questionnaire:** 352-671-7274

E-mail Address of Person Completing the Questionnaire: dennis.mcfatten@marion.k12.fl.us

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption?
  - a. None. The Marion County School Board Police Department relinquish all crimes on School Board property to local law enforcement agencies
- Can the exempt information be readily obtained by alternative means? If *"yes,"* please explain.
   a. Yes. Contact can be made with local law enforcement agencies.
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*: No
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018? None
  - b. Please describe the types of entities requesting such information. i.  $N\!/\!A$
  - c. Was the information released? If *"yes,"* please explain. i. N/A
- Does any other state or federal law protect the exempt information under review? If "yes":

   N/A
  - b. Please provide the specific state or federal citation for each exemption.

i. N/A

- c. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information.

   N/A
- d. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)?

i. N/A

5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):

- a. If any information was given by the MCSBPD, all the below information would be exempt. However, all crimes are investigated by other law enforcement agencies. we do not investigate crimes
- Home Address (i.e. primary dwelling location)
- ⊠ Mailing Address (incl. P.O. Box)
- $\boxtimes$  Employment Address
- Email Address
- $\boxtimes$  Other Student records

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

- 6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "yes," please provide the appropriate citation(s). No
- Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain.
    - i. Both
      - 1. We would defer all public records request to the law enforcement agency of jurisdiction in Marion County, since they will investigate all mass violence crimes
      - 2. Marsy's Law will be adhered to as it relates to the Marion County School Board Police Department
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain.
     i.
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - $\Box$  <u>Repeal</u> the public record exemption
  - $\Box$  <u>Reenact</u> the public record exemption as is
  - □ Reenact the public record exemption with changes
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.
- 9. Please provide any additional comments regarding the public record exemption under review.

## 2022 Florida Statutes

## **Public Records Exemption under Review**

## 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

**Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
<b>Government Operations Subcommittee</b>	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(o), F.S., is appended for your convenience.

Name of Agency or Governmental Entity Completing the Questionnaire: North Miami Police Department

Name and Title of Person Completing the Questionnaire: Maria D Salaverria Records Supervisor

**Telephone Number of Person Completing the Questionnaire:** 305-891-0294 ext 21113

E-mail Address of Person Completing the Questionnaire: Msalaverria@NorthMiamiPolice.com

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? Homicides and Aggravated Battery.
- 2. Can the exempt information be readily obtained by alternative means? If *"yes,"* please explain. Yes, once a report is given out to other government agencies there will be no control as to who has access to the information.
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*: No
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018?
  - b. Please describe the types of entities requesting such information.
  - c. Was the information released? If "yes," please explain.
- 4. Does any other state or federal law protect the exempt information under review? If *"yes"*: Yes
  - a. Please provide the specific state or federal citation for each exemption. 119.071(2)(c)1 – Criminal investigative or criminal intelligence information. Marsy's Law
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information. Mainly the ones listed above, unless another exemption applies such in the case of rape, juveniles or law enforcement officers listed as victims.
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)? Yes
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):

Home Address (i.e. primary dwelling location)

Mailing Address (incl. P.O. Box)
 Employment Address
 Email Address
 Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

- 6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "*yes*," please provide the appropriate citation(s).
- Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain. Both
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain. As we understand it Marsy's law applies only when the victim request their information be exempt. Therefore if our agency does not received the victim's request and no other exemption applies at the time of the request then the agency will have to release the requested information.
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - $\Box$  <u>Repeal</u> the public record exemption
  - $\boxtimes$  <u>Reenact</u> the public record exemption as is
  - □ Reenact the public record exemption with changes
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.
- 9. Please provide any additional comments regarding the public record exemption under review.

## 2022 Florida Statutes

## **Public Records Exemption under Review**

## 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

**Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
<b>Government Operations Subcommittee</b>	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(o), F.S., is appended for your convenience.

Name of Agency or Governmental Entity Completing the Questionnaire: Pensacola Police Department

Name and Title of Person Completing the Questionnaire: Christine Shorette, Records Supervisor

**Telephone Number of Person Completing the Questionnaire: 850-436-5414** 

E-mail Address of Person Completing the Questionnaire: cshorette@cityofpensacola.com

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption?
  - a. Offense/Incident Reports
  - b. Arrest Reports
  - c. Audio/Body/dash cam footage
- Can the exempt information be readily obtained by alternative means? If *"yes,"* please explain.
   a. No
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*: No
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018?
  - b. Please describe the types of entities requesting such information.
  - c. Was the information released? If "yes," please explain.
- 4. Does any other state or federal law protect the exempt information under review? If "yes":
  - a. Please provide the specific state or federal citation for each exemption.
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information.
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)?
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
  - Home Address (i.e. primary dwelling location)
  - ⊠ Mailing Address (incl. P.O. Box)
  - $\boxtimes$  Employment Address
  - ⊠ Email Address
  - $\Box$  Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

- Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "yes," please provide the appropriate citation(s). No
- Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain.
    - i. We have not claimed this exemption as of this date but would use the exemption under review rather than Marsy's Law.
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain.
     i. No, it should not be eliminated. Marsy's Law is slightly different in wording
    - and the exemption under review is more encompassing/protective.
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - $\Box$  <u>Repeal</u> the public record exemption
  - $\boxtimes$  <u>Reenact</u> the public record exemption as is
  - □ Reenact the public record exemption with changes
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.
- 9. Please provide any additional comments regarding the public record exemption under review.

## 2022 Florida Statutes

## **Public Records Exemption under Review**

## 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence"

means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

Open Government Sunset Review Questionnaire (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
<b>Government Operations Subcommittee</b>	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(o), F.S., is appended for your convenience.

Name of Agency or Governmental Entity Completing the Questionnaire: Port St. Lucie Police Department

Name and Title of Person Completing the Questionnaire: John Bolduc, Chief of Police

**Telephone Number of Person Completing the Questionnaire:** 772-344-4278

E-mail Address of Person Completing the Questionnaire: jbolduc@cityofpsl.com

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? None
- 2. Can the exempt information be readily obtained by alternative means? If "yes," please explain. We have not had an incident of mass violence in our jurisdiction.
- 3. Has your agency ever received a public record request for the exempt information under review? No If "yes":
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018?
  - b. Please describe the types of entities requesting such information.
  - c. Was the information released? If "yes," please explain.
- 4. Does any other state or federal law protect the exempt information under review? If "yes": Not that I am aware of.
  - a. Please provide the specific state or federal citation for each exemption.
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information.
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)?
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
  - Home Address (i.e. primary dwelling location)
  - Mailing Address (incl. P.O. Box)
  - ⊠ Employment Address
  - ⊠ Email Address
  - $\Box$  Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "*yes*," please provide the appropriate citation(s). No

- Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain. N/A, but Marsey's Law would suffice.
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain. Yes, Marsy's Law already protects victims.
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - $\boxtimes$  <u>Repeal</u> the public record exemption
  - $\Box$  <u>Reenact</u> the public record exemption as is
  - □ Reenact the public record exemption with changes
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.
- 9. Please provide any additional comments regarding the public record exemption under review.

## **2022 Florida Statutes**

## **Public Records Exemption under Review**

## 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

**Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
<b>Government Operations Subcommittee</b>	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(o), F.S., is appended for your convenience.

**Name of Agency or Governmental Entity Completing the Questionnaire:** Sebring Police Department

**Name and Title of Person Completing the Questionnaire:** Lt. Thomas Gilliard

**Telephone Number of Person Completing the Questionnaire:** 863-471-5107

E-mail Address of Person Completing the Questionnaire: thomasgilliard@mysebring.com

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? Homicide
- 2. Can the exempt information be readily obtained by alternative means? If *"yes,"* please explain. No
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*: Yes
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018? Approximately 5
  - b. Please describe the types of entities requesting such information. News outlets
  - c. Was the information released? If "yes," please explain. No
- 4. Does any other state or federal law protect the exempt information under review? If "yes": Yes
  - a. Please provide the specific state or federal citation for each exemption. Marsy's law
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information. Article 1 Section 16 of the Florida Constitution
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)? Unknown
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
  - Home Address (i.e. primary dwelling location)
  - Mailing Address (incl. P.O. Box)
  - $\boxtimes$  Employment Address
  - □ Email Address
  - $\Box$  Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

- 6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "*yes*," please provide the appropriate citation(s). No
- Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain. Marsy's Law
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain. We have relied on Marsy's Law
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):

 $\Box$  <u>Repeal</u> the public record exemption

- $\boxtimes$  <u>Reenact</u> the public record exemption as is
- □ <u>Reenact the public record exemption with changes</u>
- b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.
- 9. Please provide any additional comments regarding the public record exemption under review.

## 2022 Florida Statutes

## **Public Records Exemption under Review**

# 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with

s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

**Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
Government Operations Subcommittee	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(o), F.S., is appended for your convenience.

Name of Agency or Governmental Entity Completing the Questionnaire: UCF Police Dept.

Name and Title of Person Completing the Questionnaire: Shawna Meyers-Records Supervisor

Telephone Number of Person Completing the Questionnaire: 407-799-8128

E-mail Address of Person Completing the Questionnaire: <a href="mailto:shawna.meyers@ucf.edu">shawna.meyers@ucf.edu</a>

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? None
- 2. Can the exempt information be readily obtained by alternative means? If *"yes,"* please explain. N/A
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*: N/A
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018? N/A
  - b. Please describe the types of entities requesting such information. N/A
  - c. Was the information released? If "yes," please explain. N/A
- 4. Does any other state or federal law protect the exempt information under review? If "yes": Yes
  - a. Please provide the specific state or federal citation for each exemption.
    \*\*Active Criminal Investigation- Section 119.071(2) (c) 1, F.S. would protect the information until the investigation is completed.
    \*\*Marsy's Law would protect the information, but only for those victims that make that specific request.
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information.
     \*\*The statute under review and/or the two mentioned above.
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)?
    \*\*It could possibly be merged with Victims of Sexual Offenses or Child Abuse: 119.071(2)(h), which would exempt the complete identity of victims; or Victim Confidentiality: 119.071(2)(j)1, which would exempt the information for 5 years upon request.
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
  - Home Address (i.e. primary dwelling location)
  - Mailing Address (incl. P.O. Box)

Employment AddressEmail AddressOther

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review. N/A

- 6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "yes," please provide the appropriate citation(s). No
- Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain.
     \*\*We would use the law under review, since it covers all victims involved.
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain.
     \*\*We would say no, it could not be eliminated. If you only use Marsy's Law then there is potential for some of the victims to not request confidentiality, which would leave their information open, which in turn could lead someone to interview them and find out the names of other individuals involved without their consent.
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - □ <u>Repeal</u> the public record exemption
  - $\boxtimes$  <u>Reenact</u> the public record exemption as is
  - □ Reenact the public record exemption with changes
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.
- 9. Please provide any additional comments regarding the public record exemption under review.

# 2022 Florida Statutes

## **Public Records Exemption under Review**

## 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

#### Open Government Sunset Review Questionnaire (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
Government Operations Subcommittee	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(0), F.S., is appended for your convenience.

Name of Agency or Governmental Entity Completing the Questionnaire:

VENTOF POLTOE DEPT.

Name and Title of Person Completing the Questionnaire:

POLICE CAPTAIN ERIC HILL,

**Telephone Number of Person Completing the Questionnaire:** 

941-882-7582

E-mail Address of Person Completing the Questionnaire:

ehillevenice-fl.gov

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? NONE  $E_{x IST}$ .
- 2. Can the exempt information be readily obtained by alternative means? If "yes," please explain. N/A
- 3. Has your agency ever received a public record request for the exempt information under review? If "yes": NO
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018?
  - b. Please describe the types of entities requesting such information.
  - c. Was the information released? If "yes," please explain.
- 4. Does any other state or federal law protect the exempt information under review? If "yes":

a. Please provide the specific state or federal citation for each exemption.

FLOREDA CONSTETUTEON, ARTICLE I, SECTION 16(5).

- b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information.
   AN, WFO THAT COULD BE USED TO MORATE A CRIME VICTOR.
- c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)?

its, MARSP'S LAW.

5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):

☐ Home Address (i.e. primary dwelling location)

Mailing Address (incl. P.O. Box)

☑ Employment Address

□ Email Address

□ Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "yes," please provide the appropriate citation(s).

- 7. Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain.
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain.  $V \in S$ .
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - $\square \underline{M} \underline{Repeal}$  the public record exemption
  - $\Box$  <u>Reenact</u> the public record exemption as is
  - □ Reenact the public record exemption with changes
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.
- 9. Please provide any additional comments regarding the public record exemption under review.

# **2022 Florida Statutes**

## Public Records Exemption under Review

## 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS .----

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

**Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
<b>Government Operations Subcommittee</b>	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(o), F.S., is appended for your convenience.

Name of Agency or Governmental Entity Completing the Questionnaire: Baker County Sheriff's Office

Name and Title of Person Completing the Questionnaire: Christina Faircloth, Records Clerk

**Telephone Number of Person Completing the Questionnaire:** 904-259-0252

E-mail Address of Person Completing the Questionnaire: cfaircloth@bakerso.com

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? None
- 2. Can the exempt information be readily obtained by alternative means? If *"yes,"* please explain. N/A
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*: N/A
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018?
  - b. Please describe the types of entities requesting such information.
  - c. Was the information released? If "yes," please explain.
- 4. Does any other state or federal law protect the exempt information under review? If "yes": N/A
  - a. Please provide the specific state or federal citation for each exemption.
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information.
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)?
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply): N/A
  - □ Home Address (i.e. primary dwelling location)
  - □ Mailing Address (incl. P.O. Box)
  - □ Employment Address
  - □ Email Address
  - $\Box$  Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

- 6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "*yes*," please provide the appropriate citation(s). No
- 7. Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain. N/A
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain. Yes, as Marsy's Law covers all victims, regardless of crime, it supersedes the Mass Victims exemption.
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):

 $\boxtimes$  <u>Repeal</u> the public record exemption

 $\Box$  <u>Reenact</u> the public record exemption as is

□ Reenact the public record exemption with changes

- b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.
- 9. Please provide any additional comments regarding the public record exemption under review.

# 2022 Florida Statutes

## **Public Records Exemption under Review**

# 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the

perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

#### **Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
<b>Government Operations Subcommittee</b>	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(0), F.S., is appended for your convenience.

## Name of Agency or Governmental Entity Completing the Questionnaire:

Charlotte County Sheriff's Office

## Name and Title of Person Completing the Questionnaire:

Kerri Towsey, Records Supervisor

## **Telephone Number of Person Completing the Questionnaire:**

941-575-5236

## E-mail Address of Person Completing the Questionnaire:

ktowsey@ccsofl.net

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

1. What types of records held by your agency are affected by this public record exemption?

We have not had any mass violence incidents in our county thankfully.

2. Can the exempt information be readily obtained by alternative means? If "yes," please explain.

No, the requester needs to be in a Public Records request and the request is then thoroughly reviewed for exemptions. The PIO department may receive requests, but they should be reviewing for exemption the same as the Records Unit does. We also protect victims of all crimes in our county under the Marsy's Law Exemption (including law enforcement if they are the victim of a crime).

- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*:
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018?

The agency has not had any mass violence crimes. We do receive about 10,000 records request a year and all are reviewed thoroughly for exempt and confidential information.

b. Please describe the types of entities requesting such information.

For general records request the requester can be the media, the public, family. But we have not had any mass violence cases.

c. Was the information released? If "yes," please explain.

Request that we receive are generally for case reports, internal affairs investigations, personnel files, background checks, crash reports, body worn cameras, E911 calls, CAD reports. We have not had any mass violence crimes in our county.

- 4. Does any other state or federal law protect the exempt information under review? If "yes":
  - a. Please provide the specific state or federal citation for each exemption.

We apply Marsy's Law Exemption to all victims of crimes in our county. We review each request thoroughly and apply and all exemptions we can. Each request is different, and it depends on what the request is for and what status the case is (Open/Closed Arrest). We would apply active investigation, E911 exemption for the 911 caller to the caller's name and address. Marsy's law to the victim, witnesses depending on the case type and status, medical information. There are many exemptions depending on what is the report and the case status.

- b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information.
- c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)?
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
  - Home Address (i.e. primary dwelling location)
  - Mailing Address (incl. P.O. Box)
  - ⊠ Employment Address
  - Email Address
  - $\boxtimes$  Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

Anything that would identify the victim will be redacted with the appropriate exemption applied.

- 6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "*yes*," please provide the appropriate citation(s).
- Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain.

We have not had any mass violence crimes. We currently use Marsy's law or E911 if the victim called 911 or both. If we did have a mass violence incident, we would most likely use the victim of mass violence exemption.

b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain.

Depends on how long mass violence exemption would protect the victims. Marsy's law is five (5) years.

- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - $\Box$  <u>Repeal</u> the public record exemption
  - $\boxtimes$  <u>Reenact</u> the public record exemption as is
    - Reenact the public record exemption with changes
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.
- 9. Please provide any additional comments regarding the public record exemption under review.

What if the victim(s)/person(s) was injured or killed unintentionally / by accident. I feel that even if it was not criminal and was just an accident that those victims should also be protected.

Example: Accidental fire that several people died. Why should their names be released?

# 2022 Florida Statutes

## **Public Records Exemption under Review**

# 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

**Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
<b>Government Operations Subcommittee</b>	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(o), F.S., is appended for your convenience.

Name of Agency or Governmental Entity Completing the Questionnaire: *Columbia County Sheriff's Office* 

Name and Title of Person Completing the Questionnaire: Major Katina Dicks

Telephone Number of Person Completing the Questionnaire: (386) 758-1370

E-mail Address of Person Completing the Questionnaire: Katina.dicks@columbiasheriff.org

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? N/A
- 2. Can the exempt information be readily obtained by alternative means? If "yes," please explain.
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*: *No* 
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018?
  - b. Please describe the types of entities requesting such information.
  - c. Was the information released? If "yes," please explain.
- 4. Does any other state or federal law protect the exempt information under review? If "yes": No
  - a. Please provide the specific state or federal citation for each exemption.
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information.
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)?
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
  - Home Address (i.e. primary dwelling location)
  - Mailing Address (incl. P.O. Box)
  - $\boxtimes$  Employment Address
  - $\boxtimes$  Email Address
  - $\Box$  Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

- 6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "yes," please provide the appropriate citation(s).No
- 7. Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain. *We have not yet had this request, but would follow statute.*
  - *b.* Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? *Please explain. No, as it pertains to reporting information via a separate mechanism.*
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - $\Box$  <u>Repeal</u> the public record exemption
  - $\boxtimes$  <u>Reenact</u> the public record exemption as is
  - □ <u>Reenact the public record exemption with changes</u>
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.
- 9. Please provide any additional comments regarding the public record exemption under review.

# 2022 Florida Statutes

## **Public Records Exemption under Review**

# 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the

perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

#### **Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
<b>Government Operations Subcommittee</b>	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(0), F.S., is appended for your convenience.

## Name of Agency or Governmental Entity Completing the Questionnaire:

## **FLAGLER COUNTY SHERIFF'S OFFICE**

Name and Title of Person Completing the Questionnaire:

WENDEE HARTMAN, RECORDS SUPERVISOR

**Telephone Number of Person Completing the Questionnaire: 386-586-4816** 

E-mail Address of Person Completing the Questionnaire: WHARTMAN@FLAGLERSHERIFF.COM

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? THANK GOD WE HAVE NOT HAD A MASS SHOOTING & HAD TO USE THIS EXEMPTION
- 2. Can the exempt information be readily obtained by alternative means? If "yes," please explain.
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*: NO
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018? 0
  - b. Please describe the types of entities requesting such information.
  - c. Was the information released? If "yes," please explain.
- 4. Does any other state or federal law protect the exempt information under review? If "yes":
  - a. Please provide the specific state or federal citation for each exemption. I BELIEVE MARSY LAW COULD ACCOMPLISH THE SAME THING
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information.
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)? MARSY LAW
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
  - Home Address (i.e. primary dwelling location)
  - Mailing Address (incl. P.O. Box)
  - $\boxtimes$  Employment Address
  - Email Address
  - $\boxtimes$  Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

## PHONE NUMBERS

- 6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "*yes*," please provide the appropriate citation(s).
- 7. Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain.
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain. YES
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - $\boxtimes$  <u>Repeal</u> the public record exemption
  - $\Box$  <u>Reenact</u> the public record exemption as is
  - □ Reenact the public record exemption with changes
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.
- 9. Please provide any additional comments regarding the public record exemption under review.

## 2022 Florida Statutes

## **Public Records Exemption under Review**

## 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the

perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

**Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
<b>Government Operations Subcommittee</b>	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(o), F.S., is appended for your convenience.

Name of Agency or Governmental Entity Completing the Questionnaire: Franklin County Sheriff's Office

Name and Title of Person Completing the Questionnaire: Dana M Pavon Chief of Human Resources

**Telephone Number of Person Completing the Questionnaire: 850-670-4807** 

E-mail Address of Person Completing the Questionnaire: d.pavon@franklinsheriff.com

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? No
- 2. Can the exempt information be readily obtained by alternative means? If "yes," please explain.
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*:
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018?
  - b. Please describe the types of entities requesting such information.
  - c. Was the information released? If "yes," please explain.
- 4. Does any other state or federal law protect the exempt information under review? If "yes":
  - a. Please provide the specific state or federal citation for each exemption.
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information.
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)?
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
  - Home Address (i.e. primary dwelling location)
  - Mailing Address (incl. P.O. Box)
  - $\boxtimes$  Employment Address
  - $\boxtimes$  Email Address
  - □ Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "*yes*," please provide the appropriate citation(s). No

- Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain. Both redact to protect the victim
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain. No
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - $\Box$  <u>Repeal</u> the public record exemption
  - $\Box$  <u>Reenact</u> the public record exemption as is
  - x Reenact the public record exemption with changes
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends. We would suggest to always protect the victim, because depending on the situation or circumstance they may fail to sign the Marsy Law Packet in the effect of this we should then take the precaution to always protect their identity no matter their age (juvenile or adult).
- 9. Please provide any additional comments regarding the public record exemption under review.

## **2022 Florida Statutes**

## **Public Records Exemption under Review**

# 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with

s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

**Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
<b>Government Operations Subcommittee</b>	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(o), F.S., is appended for your convenience.

Name of Agency or Governmental Entity Completing the Questionnaire: GILCHRIST COUNTY SHERIFF'S OFFICE

Name and Title of Person Completing the Questionnaire: REBECCA GROOM, HR/RECORDS

**Telephone Number of Person Completing the Questionnaire:** 352-463-3410

E-mail Address of Person Completing the Questionnaire: RGROOM@GCSO.US

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? N/A
- 2. Can the exempt information be readily obtained by alternative means? If *"yes,"* please explain. LOOKING UP CASE IN RMS.
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*: N/A
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018? N/A
  - b. Please describe the types of entities requesting such information. N/A
  - c. Was the information released? If "yes," please explain. N/A
- 4. Does any other state or federal law protect the exempt information under review? If "yes":N/A
  - a. Please provide the specific state or federal citation for each exemption.
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information.
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)?
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
  - Home Address (i.e. primary dwelling location)
  - Mailing Address (incl. P.O. Box)
  - ⊠ Employment Address
  - $\boxtimes$  Email Address
  - $\Box$  Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review. RATHER BE SAFE THAN SORRY WHEN IT COMES TO VICTIMS. ALL INFORMATION SHOULD BE REDACTED.

- 6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "*yes*," please provide the appropriate citation(s). N/A
- 7. Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain. **BOTH, NO INFORMATION GOES OUT.**
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain. **IF DUPLICATE, YES IT SHOULD BE ELIMINATED**
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - $\Box$  <u>Repeal</u> the public record exemption
  - $\boxtimes$  <u>Reenact</u> the public record exemption as is
  - □ Reenact the public record exemption with changes
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.
- 9. Please provide any additional comments regarding the public record exemption under review.

# 2022 Florida Statutes

## **Public Records Exemption under Review**

## 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

1. What types of records held by your agency are affected by this public record exemption? Homicide case with multiple victims, Aggravated assault cases where the perpetrator shot into a dwelling or vehicle with multiple people inside.

2. Can the exempt information be readily obtained by alternative means? If *"yes,"* please explain.

Yes, order from the court(s).

- Has your agency ever received a public record request for the exempt information under review? If "yes": I am not aware of any requests since August 2014, when I was promoted to Records Manager, where this exemption was applied to a public records response.
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018?
  - b. Please describe the types of entities requesting such information.
  - c. Was the information released? If "yes," please explain.
- Does any other state or federal law protect the exempt information under review? If *"yes"*: No laws that I am aware of concerning the release of law enforcement records. We rely on the Public Record Guide and the Government in the Sunshine Manual as well as the staff attorney for certain interpretations.
  - d. Please provide the specific state or federal citation for each exemption.
  - e. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information.
  - f. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)? Yes, Marsy's Law.
- 4. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):

Home Address (i.e. primary dwelling location)

Mailing Address (incl. P.O. Box)

Employment AddressEmail AddressOther

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

- 5. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "*yes*," please provide the appropriate citation(s). No
- 6. Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain. Marsy's Law, as interpreted by our prior staff attorney, is automatically applied to all victims of crimes, so we apply this exemption to all offenses when being released for public record requests.
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain. It depends on how each agency handles Marsy's Law. Yes for us. Our agency would have the ability to "double exempt" the victims of mass incidents due to automatically applying Marsy's Law to crime victims. Other agencies may require crime victims to file for a Marsy's Law exemption if they want their information exempted. This would result in the necessity for both exemptions to exist. It depends on each individual agency and their policies/practices.
- 7. a. Which of the following actions does your agency recommend the Legislature take (please select one): Question for Atty. Peacock.
  - $\Box$  <u>Repeal</u> the public record exemption
  - $\boxtimes$  <u>Reenact</u> the public record exemption as is
  - □ <u>Reenact the public record exemption with changes</u>
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.
- 8. Please provide any additional comments regarding the public record exemption under review.

**Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
<b>Government Operations Subcommittee</b>	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(o), F.S., is appended for your convenience.

Name of Agency or Governmental Entity Completing the Questionnaire: Highlands County Sheriff's Office

Name and Title of Person Completing the Questionnaire: Lizette Peralta, Records Management Director

**Telephone Number of Person Completing the Questionnaire:** (863) 402-7232

E-mail Address of Person Completing the Questionnaire: lperalta@highlandssheriff.org

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? None currently.
- 2. Can the exempt information be readily obtained by alternative means? If *"yes,"* please explain. Not applicable.
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*: No, it has not. **Not applicable.** 
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018? **Not applicable.**
  - b. Please describe the types of entities requesting such information. Not applicable.
  - c. Was the information released? If "yes," please explain. Not applicable.
- 4. Does any other state or federal law protect the exempt information under review? If "yes": Yes.
  - a. Please provide the specific state or federal citation for each exemption. Marsy's Law amends Art. I, s. 16 of the Constitution to add several provisions relating to victim rights; Subsection (b)(5).
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information. If Marsy's Law was not requested then Section 119.071(2)(o), F.S., would be used/cited.
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)? No, as other public records exemptions may be specific to the nature of a crime (i.e.: Sex Offenses, Abuse Offenses, Domestic Violence, etcetera) and/or must be requested in writing by the victim, parent, guardian, legal representative or next of kin.
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
  - Home Address (i.e., primary dwelling location)
  - ⊠ Mailing Address (incl. P.O. Box)
  - $\boxtimes$  Employment Address

☑ Email Address□ Other

- b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review. **Not applicable.**
- 6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "*yes*," please provide the appropriate citation(s). Not currently.
- Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain. If Marsy's Law is requested for the incident, then both exemptions would be applied. Marsy's Law isn't applicable unless it's requested by the victim(s), parent, guardian, legal representative, or next of kin.
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain. It should not be eliminated as Marsy's Law must be requested by the victim, parent, guardian, legal representative, or next of kin while the other statutory citation is automatically applied pursuant to law. A request isn't required by the victim(s)
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - $\Box$  <u>Repeal</u> the public record exemption
  - $\boxtimes$  <u>Reenact</u> the public record exemption as is
  - □ Reenact the public record exemption with changes
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends. N/A
- 9. Please provide any additional comments regarding the public record exemption under review. The statutory citation provides law enforcement agencies the discretion of releasing the information or preventing its disclosure as exempt.

## 2022 Florida Statutes

## **Public Records Exemption under Review**

## 119.071 General exemptions from inspection or copying of public records. —

(2) AGENCY INVESTIGATIONS. —

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

#### **Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
<b>Government Operations Subcommittee</b>	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(0), F.S., is appended for your convenience.

## Name of Agency or Governmental Entity Completing the Questionnaire:

Name and Title of Person Completing the Questionnaire:

**Telephone Number of Person Completing the Questionnaire:** 

E-mail Address of Person Completing the Questionnaire:

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? Investigative reports created by sworn law enforcement personnel.
- Can the exempt information be readily obtained by alternative means? If "yes," please explain. By subpoena.
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*: Yes
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018?
    2018 None
    2019 None
    2020 1 (drive-by shooting with 8 victims, 1 deceased and 7 wounded).
    2021 None
    2022 (to date) None
  - b. Please describe the types of entities requesting such information.
     Only one instance, and victim information was released to the next of kin (victim's mother).
  - c. Was the information released? If *"yes,"* please explain. Yes, in the situations below. Yes, the deceased information was released. The other seven victim's information was not.
- 4. Does any other state or federal law protect the exempt information under review? If "yes": Yes
  - a. Please provide the specific state or federal citation for each exemption. Marsy's Law
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information.
     Victim information is only released to the victim, legal representative, parent or guardian of minor victim or next of kin of a homicide victim.
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)? Yes.

- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
  - Home Address (i.e. primary dwelling location)
  - ⊠ Mailing Address (incl. P.O. Box)
  - Employment Address
  - 🛛 Email Address
  - □ Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

- 6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "yes," please provide the appropriate citation(s). No.
- Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain. Our agency relies on Marsy's Law to protect victim information.
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain. Yes.
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - ⊠ <u>Repeal</u> the public record exemption
  - □ <u>Reenact</u> the public record exemption as is
  - □ Reenact the public record exemption with changes
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.
- 9. Please provide any additional comments regarding the public record exemption under review. None.

## 2022 Florida Statutes

## **Public Records Exemption under Review**

# 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

#### **Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
<b>Government Operations Subcommittee</b>	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(0), F.S., is appended for your convenience.

## Name of Agency or Governmental Entity Completing the Questionnaire:

Lake County Sheriff's Office

## Name and Title of Person Completing the Questionnaire:

Lieutenant John Herrell, Public Information Officer

## **Telephone Number of Person Completing the Questionnaire:**

(352) 267-0410

# E-mail Address of Person Completing the Questionnaire:

john.herrell@lcso.org

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

1. What types of records held by your agency are affected by this public record exemption?

Offense reports, arrest reports, 911 calls, and evidence such as body camera video or photographs.

2. Can the exempt information be readily obtained by alternative means? If "yes," please explain.

Not that I'm aware of.

- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*: No.
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018?
  - b. Please describe the types of entities requesting such information.
  - c. Was the information released? If "yes," please explain.
- 4. Does any other state or federal law protect the exempt information under review? If "yes":

Yes...

a. Please provide the specific state or federal citation for each exemption.

Marsy's Law.

b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information

We would most likely rely upon Marsy's Law due to the fact if Marsy's Law protections are invoked, we would be required to withhold the information. According to the verbiage of the 119.071 exemption, the information is merely that—it is only "exempt" from the mandatory disclosure requirements of the Public Records Act. In other words, the agency isn't required to withhold the "exempt" information unless it is labeled as "confidential" (for instance, notice how 119.071(2)(n) labels personal identifying information of victims of sexual harassment as both confidential and therefore exempt). It is at the discretion of the agency whether to release exempt information, or withhold it. Marsy's Law would require the information be withheld.

- c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)? Yes...Marsy's Law.
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
  - Home Address (i.e. primary dwelling location)
  - ⊠ Mailing Address (incl. P.O. Box)
  - ⊠ Employment Address
  - Email Address
  - □ Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "*yes*," please provide the appropriate citation(s).

No.

- Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain.

We would most likely rely upon Marsy's Law due to the fact if Marsy's Law protections are invoked, we would be required to withhold the information. According to the verbiage of the 119.071 exemption, the information is merely that—it is only "exempt" from the mandatory disclosure requirements of the Public Records Act. In other words, the agency isn't required to withhold the "exempt" information unless it is labeled as "confidential" (for instance, notice how 119.071(2)(n) labels personal identifying information of victims of sexual harassment as both confidential and therefore exempt). It is at the discretion of the agency whether to release exempt information or withhold it. Marsy's Law would require the information be withheld.

b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain.

Yes. The two laws are redundant. In addition, Marsy's Law would provide greater protection due to the fact it would require the information to be withheld (see further explanation in 7., a. above).

- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - $\boxtimes$  <u>Repeal</u> the public record exemption
  - $\Box$  <u>Reenact</u> the public record exemption as is
  - X Reenact the public record exemption with changes
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.

Either repeal it or reenact it and label the information as confidential. Another option is to repeal it and clarify that the victim privacy protections in Marsy's law are automatic and do not need to be specifically invoked by a victim.

9. Please provide any additional comments regarding the public record exemption under review.

Nothing further.

## 2022 Florida Statutes

## Public Records Exemption under Review

# 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

**Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
Government Operations Subcommittee	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(o), F.S., is appended for your convenience.

Name of Agency or Governmental Entity Completing the Questionnaire: Lee County Sheriff's Office

Name and Title of Person Completing the Questionnaire: Katie Walter, Public Affairs secretary

Telephone Number of Person Completing the Questionnaire: 239-777-1500

E-mail Address of Person Completing the Questionnaire: KWalter@sheriffleefl.org

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? Name, DOB, SSN, home address
- 2. Can the exempt information be readily obtained by alternative means? If *"yes,"* please explain. No
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*:

We do not readily track this data or any data related to the following questions.

- a. What is the approximate number of requests your agency has received for such information each year beginning since 2018?
- b. Please describe the types of entities requesting such information.
- c. Was the information released? If "yes," please explain.
- 4. Does any other state or federal law protect the exempt information under review? If "yes": No
  - a. Please provide the specific state or federal citation for each exemption.
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information.
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)?
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
  - Home Address (i.e. primary dwelling location)
  - □ Mailing Address (incl. P.O. Box)
  - □ Employment Address
  - □ Email Address
  - $\Box$  Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

- Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "yes," please provide the appropriate citation(s). No
- 7. Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain.
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain.
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one): N/A

 $\Box$  <u>Repeal</u> the public record exemption

- $\Box$  <u>Reenact</u> the public record exemption as is
- □ <u>Reenact the public record exemption with changes</u>
- b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.
- 9. Please provide any additional comments regarding the public record exemption under review.

## 2022 Florida Statutes

#### **Public Records Exemption under Review**

#### 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

**Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
Government Operations Subcommittee	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(0), F.S., is appended for your convenience.

Name of Agency or Governmental Entity Completing the Questionnaire: Leon County Sheriff's Office

Name and Title of Person Completing the Questionnaire: Director Elethia P. Chase

Telephone Number of Person Completing the Questionnaire: 850-606-3328

E-mail Address of Person Completing the Questionnaire: chasee@leoncountyfl.gov

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? If we experienced an incident of mass violence in Leon County, it would affect our responses to public records requests related to the criminal investigation of the incident, as well as any non-criminal records, such as emails, etc.
- 2. Can the exempt information be readily obtained by alternative means? If *"yes,"* please explain. Media, witnesses, etc.
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*: No.
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018?
  - b. Please describe the types of entities requesting such information.
  - c. Was the information released? If "yes," please explain.
- 4. Does any other state or federal law protect the exempt information under review? Yes, somewhat. If "yes":
  - a. Please provide the specific state or federal citation for each exemption. Marsy's law (Florida Constitution) or witness to murder (119.071(2)(m).
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information. Marsy's Law reads "The right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family or which could disclose confidential or privileged information of the victim." Witness to murder exemption reads, "Information that reveals the personal identifying information of a witness to a murder, as described in s. 782.04, F.S., is confidential for 2 years after the date on which the murder is observed by the witness."
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)? No.
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):

Home Address (i.e. primary dwelling location)

Mailing Address (incl. P.O. Box)
 Employment Address (Only in cases where an existing exemption/confidentiality would apply, such as such as in the case of sex crimes, child abuse, Marsy's law, spouse/ children of certain agency personnel, etc. In many cases, employment address is not exempt as worded.)
 Email Address

 $\Box$  Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

- 6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "*yes*," please provide the appropriate citation(s). No.
- Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain. Both. We do not pick one. If they both apply, we use the provisions of both.
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain. I don't' believe so. Our agency interprets Marsy's law as an exemption claimed by the victim, not an exemption we automatically claim for them.
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - $\Box$  <u>Repeal</u> the public record exemption
  - $\boxtimes$  <u>Reenact</u> the public record exemption as is
  - □ <u>Reenact the public record exemption with changes</u>
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.
- 9. Please provide any additional comments regarding the public record exemption under review. N/A

## 2022 Florida Statutes

## **Public Records Exemption under Review**

# 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

**Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
<b>Government Operations Subcommittee</b>	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(o), F.S., is appended for your convenience.

Name of Agency or Governmental Entity Completing the Questionnaire: Liberty County Sheriff's Office

Name and Title of Person Completing the Questionnaire: Vanell Summers, Analyst/Grants under direction of Sheriff Money

**Telephone Number of Person Completing the Questionnaire: 850-643-5615** 

E-mail Address of Person Completing the Questionnaire: vsummers@libertycountysheriff.org

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? <u>Criminal records</u>
- 2. Can the exempt information be readily obtained by alternative means? If *"yes,"* please explain. <u>Yes, electronically through records management system</u>
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*: <u>No</u>
  - **a.** What is the approximate number of requests your agency has received for such information each year beginning since 2018?  $\underline{0}$
  - b. Please describe the types of entities requesting such information.
  - c. Was the information released? If "yes," please explain.
- 4. Does any other state or federal law protect the exempt information under review? If "yes":
  - a. Please provide the specific state or federal citation for each exemption.

#### <u>Florida State Statute 119.071</u>

(j)1. Any document that reveals the identity, home or employment telephone number, home or employment address, or personal assets of the victim of a crime and identifies that person as the victim of a crime, which document is received by any agency that regularly receives information from or concerning the victims of crime, is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. Any information not otherwise held confidential or exempt from s. <u>119.07(1)</u> which reveals the home or employment telephone number, home or employment address, or personal assets of a person who has been the victim of sexual battery, aggravated child abuse, aggravated stalking, harassment, aggravated battery, or domestic violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution, upon written request by the victim, which must include official verification that an applicable crime has occurred. Such information shall cease to be exempt 5 years after the receipt of the written request. Any state or federal agency that is authorized to have access to such documents by any provision of law shall be granted such access in the furtherance of such agency's statutory duties, notwithstanding this section.

b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information.

### <u>See above</u>

c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)?

- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
  - Home Address (i.e. primary dwelling location)
  - Mailing Address (incl. P.O. Box)
  - ⊠ Employment Address
  - ⊠ Email Address
  - $\Box$  Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

- 6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "*yes*," please provide the appropriate citation(s). No
- Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain. We have not experienced any acts of mass violence.
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain. <u>Victim information is already protected by both Marsy's Law and Statute 119.071. No</u> <u>need for further exemptions</u>.
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - $\boxtimes$  <u>Repeal</u> the public record exemption
  - $\Box$  <u>Reenact</u> the public record exemption as is
  - □ Reenact the public record exemption with changes
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.
- 9. Please provide any additional comments regarding the public record exemption under review.

## 2022 Florida Statutes

**Public Records Exemption under Review** 

119.071 General exemptions from inspection or copying of public records.—

## (2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

**Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
<b>Government Operations Subcommittee</b>	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(o), F.S., is appended for your convenience.

Name of Agency or Governmental Entity Completing the Questionnaire: Madison County Sheriff's Office

Name and Title of Person Completing the Questionnaire: Tammy Olive Records/Warrants Clerk

**Telephone Number of Person Completing the Questionnaire: 850-973-4151** 

E-mail Address of Person Completing the Questionnaire: Tammy.tuten@mcso-fl.org

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? None
- 2. Can the exempt information be readily obtained by alternative means? If *"yes,"* please explain. No
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*: No
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018? None
  - b. Please describe the types of entities requesting such information. None
  - c. Was the information released? If *"yes,"* please explain. No
- 4. Does any other state or federal law protect the exempt information under review? If "yes": Not to my knowledge
  - a. Please provide the specific state or federal citation for each exemption.
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information. When responding to a Records request MCSO relies upon Chapter 119 for exemptions.
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)? No
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
  - Home Address (i.e. primary dwelling location)
  - Mailing Address (incl. P.O. Box)
  - Employment Address
  - Email Address
  - $\Box$  Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

- 6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "*yes*," please provide the appropriate citation(s). No
- 7. Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain. MCSO has not had an incident of mass violence in our county
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain. No due to the fact the word victim has different meanings.
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - $\Box$  <u>Repeal</u> the public record exemption as is
  - Reenact the public record exemption
  - □ Reenact the public record exemption with changes
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.
- 9. Please provide any additional comments regarding the public record exemption under review.

## 2022 Florida Statutes

#### **Public Records Exemption under Review**

## 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the

perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

**Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
Government Operations Subcommittee	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(o), F.S., is appended for your convenience.

Name of Agency or Governmental Entity Completing the Questionnaire: Manatee County Sheriff's Office.

Name and Title of Person Completing the Questionnaire: Yiu Chan – Records Unit Manager

Telephone Number of Person Completing the Questionnaire: 941-747-3011 ext 2230

E-mail Address of Person Completing the Questionnaire: yiu.chan@manateesheriff.com

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? Offense Incident reports
- 2. Can the exempt information be readily obtained by alternative means? If *"yes,"* please explain. Not by members of the public. Exempt information is distributed to governmental and criminal justice agencies in the furtherance of their duties.
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*: No
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018?
  - b. Please describe the types of entities requesting such information.
  - c. Was the information released? If "yes," please explain.
- 4. Does any other state or federal law protect the exempt information under review? If "yes": yes
  - a. Please provide the specific state or federal citation for each exemption. Marsy's Law and exemptions under 119.071(4)(d)2a through 119.071(4)(d)2u if applicable.
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information. Answer is same as 4a. Exempt information such as the victims' address(es) would be exempt/redacted based off of the items cited in the answer to 4.a.
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)? No, the exemption appears to target a specific set of victims regardless if they file for Marsy's Law or is exempt due to the nature of their employment or relationship to an employee.
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
  - Home Address (i.e. primary dwelling location)
  - ⊠ Mailing Address (incl. P.O. Box)

Employment AddressEmail AddressOther

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review. N/A

- 6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "*yes*," please provide the appropriate citation(s). No, not aware.
- Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain. Both, only if the victim or victim's family completes a Marsy's law confidentiality form. If the form is not completed indicating they want to exert their right to confidentiality, the exemption under review would be utilized in it's place and only the address of the victim's will be redacted.
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain. No, this is because MCSO has decided that the right to confidentiality under Marsy's law must be enacted by the victim or victim's family. In addition, the way Marsy's law victim's information are kept confidential is different than that of the statute under review and 119.071(4)(d)2a through 119.071(4)(d)2u. Marsy's law exemptions are approached as if their personal identifying information were exempt, which is much more than just the address of the victim. This includes things such as their name, dob, address, phone number, last names of their cohabitants, etc. The intent/purpose of Marsy's law is clearer than the statute under review while giving less specifics on what to redact. However, due to knowing what the intent/purpose is, we were able to do our best in exempting information that could be construed as being "used to locate or harass the victim or the victim's family".
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - □ <u>Repeal</u> the public record exemption
  - $\boxtimes$  <u>Reenact</u> the public record exemption as is
  - $\boxtimes$  <u>Reenact the public record exemption with changes</u>
  - b. If "reenact the public record exemption with changes" was selected, please explain any changes your agency recommends. Provide more guidance as to what information is exempt if the intent is to provide more confidentiality for the victim. The statute under review appears to clearly target a specific set of victims, but the purpose/intent is not stated, so

MCSO would approach it by exempting only the "address" of the victim as that is what's specified in the statute.

9. Please provide any additional comments regarding the public record exemption under review.

# 2022 Florida Statutes

# **Public Records Exemption under Review**

# 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

#### **Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
<b>Government Operations Subcommittee</b>	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(0), F.S., is appended for your convenience.

## Name of Agency or Governmental Entity Completing the Questionnaire:

Marion County Sheriff's Office

## Name and Title of Person Completing the Questionnaire:

Timothy McCourt, Staff Attorney

## **Telephone Number of Person Completing the Questionnaire:**

(352) 369-6758

## E-mail Address of Person Completing the Questionnaire:

tmccourt@marionso.com

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

## 1. What types of records held by your agency are affected by this public record exemption?

Primarily law enforcement incident reports and computer assisted dispatch (CAD) reports associated both with the incident of mass violence but also with other incidents where they have had law enforcement contact (i.e., if they were a witness to, victim of, or perpetrator of an unrelated crime).

To the extent that the victim of an incident of mass violence has an address elsewhere on file with this agency (i.e., if they were previously an inmate of our jail, their address may appear in jail files unrelated to the incident of mass violence.)

# 2. Can the exempt information be readily obtained by alternative means? If *"yes,"* please explain.

Possibly. I could see that somebody whose address was otherwise not exempt from disclosure under public records law may have records revealing their address with other governmental entities (i.e., property appraiser, clerk of court, supervisor of elections) that may be accessible by anybody who knew their name.

# **3.** Has your agency ever received a public record request for the exempt information under review?

Not to our knowledge. I spoke with our Records Manager who does not recall an instance of this occurring. We have had (thankfully) few incidents occur that would meet the definition of an instance of mass violence.

If "yes":

- a. What is the approximate number of requests your agency has received for such information each year beginning since 2018?
- b. Please describe the types of entities requesting such information.
- c. Was the information released? If *"yes,"* please explain.
- 4. Does any other state or federal law protect the exempt information under review? If "yes":
  - a. Please provide the specific state or federal citation for each exemption.

As noted below, Marsy's Law (Article I, s. 16(b) - (e), FLA. CONST) provides similar protection for victim addresses.

Additionally, any other law that exempted a person's address from disclosure on account of their employment (§119.071(4), <u>Fla. Stat.</u>) would cause a victim of mass violence's address to be exempt from public records disclosure. Disclosure on this basis would be unrelated to their status as a victim of mass violence.

# **b.** Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information.

If we were required to respond to a public records request that contained the address of a person who is the victim of mass violence, we would assert any and all available exemptions. We would assert the Marsy's Law exemption as to all information that could be used to locate or harass them or their family *only* if the victim, their next of kin, or their attorney requested we do so.

# c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)?

No. While Marsy's Law may appear to exempt the same information, I do not believe it could be merged. See answer to #7 for explanation.

- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
  - Home Address (i.e. primary dwelling location)
  - Mailing Address (incl. P.O. Box)
  - □ Employment Address
  - □ Email Address
  - □ Other

I would construe "address" as being something broader than a "home address," which is used elsewhere in s. 119.071 and is defined to include both dwelling location and mailing address. PO Box is not necessarily covered by "mailing address" but would seem to be a logical extension of the term address. I would not include "employment address;" had the legislature intended to exempt this information, I believe they would have included "place of employment" in the language of the exemption. Email address is not part of how an "address" is typically defined and I would not interpret this statute to include an email address.

**b.** If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "*yes*," please provide the appropriate citation(s).

No.

- 7. Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain.

Both. We would assert any and all available exemptions.

b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain.

No. This exemption is self-executing and can be asserted by a records custodian even in the absence of the request of a victim or their next of kin unlike Marsy's Law, which requires that some action must be taken by the victim to assert the right. <u>In re Amendments to Florida</u> <u>Rule of Gen. Practice & Judicial Admin. 2.423</u>, 334 So. 3d 292, 294 (Fla. 2021)(Canady, C.J., concurring)

- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - $\Box$  <u>Repeal</u> the public record exemption
  - $\boxtimes$  <u>Reenact</u> the public record exemption as is
  - □ <u>Reenact the public record exemption with changes</u>
  - b. If *"reenact the public record exemption with changes"* was selected, please explain any changes your agency recommends.
- 9. Please provide any additional comments regarding the public record exemption under review.

## 2022 Florida Statutes

**Public Records Exemption under Review** 

119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or

killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

#### **Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
<b>Government Operations Subcommittee</b>	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(0), F.S., is appended for your convenience.

Name of Agency or Governmental Entity Completing the Questionnaire:

## **Okaloosa County Sheriff's Office**

Name and Title of Person Completing the Questionnaire:

## **Regina Godwin, Records Manager**

Telephone Number of Person Completing the Questionnaire:

#### 850-609-4095

E-mail Address of Person Completing the Questionnaire:

rgodwin@sheriff-okaloosa.org

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? None
- 2. Can the exempt information be readily obtained by alternative means? If "yes," please explain.
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*: **NO** 
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018? **None**
  - b. Please describe the types of entities requesting such information.
  - c. Was the information released? If "yes," please explain.
- 4. Does any other state or federal law protect the exempt information under review? If "yes":
  - a. Please provide the specific state or federal citation for each exemption.
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information.
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)? **No**
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
  - Home Address (i.e. primary dwelling location)
  - ⊠ Mailing Address (incl. P.O. Box)
  - $\boxtimes$  Employment Address
  - □ Email Address
  - $\Box$  Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

- 6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General Opinions involving the public record exemption? If "*yes*," please provide the appropriate citation(s). **No**
- Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain. **Public Exemption Under Review**
  - b. Given that, Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain.

No. The public exemption law under review allows for the automatic exemption where our agency requires a Victim to request, in writing, that they would like us to apply Marsy's Law.

- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - $\Box$  <u>Repeal</u> the public record exemption
  - $\boxtimes$  <u>Reenact</u> the public record exemption as is
  - □ <u>Reenact the public record exemption with changes</u>
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.
- 9. Please provide any additional comments regarding the public record exemption under review.

# 2022 Florida Statutes

## **Public Records Exemption under Review**

# 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

#### **Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
<b>Government Operations Subcommittee</b>	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(0), F.S., is appended for your convenience.

## Name of Agency or Governmental Entity Completing the Questionnaire:

**Orange County Sheriff's Office** 

Name and Title of Person Completing the Questionnaire:

Austin Moore, General Counsel On behalf of Sheriff John Mina

**Telephone Number of Person Completing the Questionnaire:** 

407-254-7288

E-mail Address of Person Completing the Questionnaire:

Austin.moore@ocfl.net

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? We only have two events that would potentially be affected by this statute and both of those happened prior to the enactment of the legislation. At OCSO we don't retroactively apply this exemption. So we've never applied this particular exemption.
- 2. Can the exempt information be readily obtained by alternative means? If *"yes,"* please explain. N/A
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*:
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018?
  - b. Please describe the types of entities requesting such information.
  - c. Was the information released? If "yes," please explain.
- 4. Does any other state or federal law protect the exempt information under review? If "yes":
  - a. Please provide the specific state or federal citation for each exemption.
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information.
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)?
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
  - $\boxtimes$  Home Address (i.e. primary dwelling location)
  - ⊠ Mailing Address (incl. P.O. Box)
  - $\Box$  Employment Address
  - □ Email Address
  - $\Box$  Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

- Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "yes," please provide the appropriate citation(s).
   No
- Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain.

If we were confronted with this situation we would cite to Marsy's Law and the statutory exemption. However, Marsy's Law appears to be much more robust than the statute, so more information would be subject to redaction pursuant to Marsy's Law.

b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain.

Yes, see above.

- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - $\Box$  <u>Repeal</u> the public record exemption
  - $\Box$  <u>Reenact</u> the public record exemption as is
  - **Reenact the public record exemption with changes**
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.

If they keep the exemption, it should exempt more than just the address. I would suggest exempting any identifying information and also recordings/photos that depict the death or injury.

9. Please provide any additional comments regarding the public record exemption under review.

# 2022 Florida Statutes

# **Public Records Exemption under Review**

# 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

#### House of Representatives Government Operations Subcommittee Senate Committee on Criminal Justice September 1, 2022

**Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
<b>Government Operations Subcommittee</b>	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(o), F.S., is appended for your convenience.

Name of Agency or Governmental Entity Completing the Questionnaire: Pasco Sheriff's Office

Name and Title of Person Completing the Questionnaire: Lindsay Moore, Esq. Bureau Chief, Management Services and General Counsel

**Telephone Number of Person Completing the Questionnaire:** (727) 844-7701

E-mail Address of Person Completing the Questionnaire: Lmoore@pascosheriff.org

#### PUBLIC RECORD EXEMPTION UNDER REVIEW

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? Incident reports, CAD reports, body worn camera videos, audio/video recordings, photos, and witness statements.
- 2. Can the exempt information be readily obtained by alternative means? If *"yes,"* please explain. Not to my knowledge.
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*: Not to my knowledge.
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018?
  - b. Please describe the types of entities requesting such information.
  - c. Was the information released? If "yes," please explain.
- 4. Does any other state or federal law protect the exempt information under review? If "yes":
  - a. Please provide the specific state or federal citation for each exemption. Marsy's Law (Article I, s. 16(b) (e), FLA. CONST.)
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information. Marsy's Law and Section 119.071(2)(o)
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)? Please see response to #7 below.
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
  - Home Address (i.e. primary dwelling location)
  - Mailing Address (incl. P.O. Box)
  - □ Employment Address
  - □ Email Address
  - $\Box$  Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review. N/A

- 6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "*yes*," please provide the appropriate citation(s). Not to my knowledge.
- Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain. If both exemptions applied, our agency would cite to both as is our normal protocol when information requested falls within more than one public records exemption.
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain. Some agencies take the position that Marsy's Law is not an automatic exemption and a victim must proactively request their information be exempted from disclosure; therefore, if the statutory mass violence victim exemption were eliminated, a victim's information may not be redacted by an agency taking the position that Marsy's Law is not an automatic right if the victim has not proactively requested their information be exempted.
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):

 $\Box$  <u>Repeal</u> the public record exemption

- $\boxtimes$  <u>Reenact</u> the public record exemption as is
- □ <u>Reenact the public record exemption with changes</u>
- b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.
- 9. Please provide any additional comments regarding the public record exemption under review.

# 2022 Florida Statutes

# **Public Records Exemption under Review**

# 119.071 General exemptions from inspection or copying of public records.—

# (2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

#### House of Representatives Government Operations Subcommittee Senate Committee on Criminal Justice September 1, 2022

**Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
Government Operations Subcommittee	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(o), F.S., is appended for your convenience.

Name of Agency or Governmental Entity Completing the Questionnaire: Polk County Sheriff's Office

Name and Title of Person Completing the Questionnaire: Anne Gibson, Director Office of Legal Affairs

**Telephone Number of Person Completing the Questionnaire: 863-298-6351** 

E-mail Address of Person Completing the Questionnaire: AGibson@polksheriff.org

#### PUBLIC RECORD EXEMPTION UNDER REVIEW

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? The agency holds records, including but not limited to, incident reports, arrest reports, computer aided dispatch (CAD) reports, search warrants, 911 audio, and witness statements.
- 2. Can the exempt information be readily obtained by alternative means? If *"yes,"* please explain. No
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*: Yes
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018?

The Polk County Sheriff's Office receives numerous request for information on a daily basis. We do not track how many requests are received based on category of information requested.

- b. Please describe the types of entities requesting such information. This information has been requested by such entities including but not limited to criminal defendants, attorneys, media, victims and their family members, and other citizens.
- c. Was the information released? If *"yes,"* please explain.
   No, The Polk County Sheriff's Office does not release exempt information.
- 4. Does any other state or federal law protect the exempt information under review? If "yes": Yes
  - a. Please provide the specific state or federal citation for each exemption. Article I Sec 16 (Fla. Const.) "Marsy's Law". However, we recognize that due to the way Marsy's Law is written not all agencies share our interpretation.
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information.
     The Polk County Sheriff's Office would cite both exemptions.

- c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)?
  No, § 119.071(2)(o) F.S. provides the public records exemption from the requirements of §119.07. Additionally, we cannot rely solely on Marsy's Law until it is clarified via case law, or the Florida Legislature chooses to adopt clarifying language in the Florida Statute addressing the provisions contained in the Florida Constitution.
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):

Home Address (i.e. primary dwelling location)
 Mailing Address (incl. P.O. Box)
 Employment Address
 Email Address
 Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

- Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "yes," please provide the appropriate citation(s).
   No
- Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain.
    The Polk County Sheriff's Office would cite both provisions. Please see response to question 4.c.
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain. No, please see response to question 7.a.

- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - $\Box$  <u>Repeal</u> the public record exemption
  - $\boxtimes$  <u>Reenact</u> the public record exemption as is
  - □ <u>Reenact the public record exemption with changes</u>
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.
- 9. Please provide any additional comments regarding the public record exemption under review.

# 2022 Florida Statutes

# **Public Records Exemption under Review**

# 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

#### House of Representatives Government Operations Subcommittee Senate Committee on Criminal Justice September 1, 2022

**Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
<b>Government Operations Subcommittee</b>	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(o), F.S., is appended for your convenience.

Name of Agency or Governmental Entity Completing the Questionnaire: Seminole County Sheriff's Office

Name and Title of Person Completing the Questionnaire: Mary Ann Klein- General Counsel

Telephone Number of Person Completing the Questionnaire: 321 320-3694

E-mail Address of Person Completing the Questionnaire: maklein@seminolesheriff.org

#### PUBLIC RECORD EXEMPTION UNDER REVIEW

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? Investigative Reports, Victim advocate paperwork, victim notification paperwork, any agency case documentation containing this information.
- 2. Can the exempt information be readily obtained by alternative means? If *"yes,"* please explain. Unknown
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*: No
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018?
  - b. Please describe the types of entities requesting such information.
  - c. Was the information released? If "yes," please explain.
- 4. Does any other state or federal law protect the exempt information under review? If "yes": Unknown
  - a. Please provide the specific state or federal citation for each exemption.
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information.
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)?
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
  - Home Address (i.e. primary dwelling location)
  - ⊠ Mailing Address (incl. P.O. Box)
  - $\boxtimes$  Employment Address
  - ⊠ Email Address
  - $\boxtimes$  Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review. Phone numbers

- 6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "*yes*," please provide the appropriate citation(s). No
- Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain. If we had such a request we would rely on both.
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain. No because many agencies require the victim to invoke such a right. If the victim has not invoked then Marsy's law would not protect the information.
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - □ <u>Repeal</u> the public record exemption
     □ <u>Reenact</u> the public record exemption as is
  - X Reenact the public record exemption with changes
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends. If the intent is to protect the victim, then instead of limiting to address, it could be rewritten to exempt all information that may be used to identify a victim of mass violence.
- 9. Please provide any additional comments regarding the public record exemption under review.

# 2022 Florida Statutes

# **Public Records Exemption under Review**

# 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with

s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

#### House of Representatives Government Operations Subcommittee Senate Committee on Criminal Justice September 1, 2022

**Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
<b>Government Operations Subcommittee</b>	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(o), F.S., is appended for your convenience.

Name of Agency or Governmental Entity Completing the Questionnaire: St. Lucie County Sheriff's Office

Name and Title of Person Completing the Questionnaire: Stephanie Wills, Records Supervisor/Records Custodian

**Telephone Number of Person Completing the Questionnaire: 772-462-7300** 

E-mail Address of Person Completing the Questionnaire: willss@stluciesheriff.com

#### PUBLIC RECORD EXEMPTION UNDER REVIEW

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? NONE
- 2. Can the exempt information be readily obtained by alternative means? If *"yes,"* please explain. N/A
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*: NO
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018? N/A
  - b. Please describe the types of entities requesting such information. N/A
  - c. Was the information released? If "yes," please explain. N/A
- 4. Does any other state or federal law protect the exempt information under review? If "yes": NO
  - a. Please provide the specific state or federal citation for each exemption.
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information.
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)?
     NO
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
  - Home Address (i.e. primary dwelling location)
  - ⊠ Mailing Address (incl. P.O. Box)
  - $\boxtimes$  Employment Address
  - $\boxtimes$  Email Address
  - $\Box$  Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "*yes*," please provide the appropriate citation(s). NO

- Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain. BOTH They both pertain to protecting the victim.
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain. NO
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - $\Box$  <u>Repeal</u> the public record exemption
  - $\boxtimes$  <u>Reenact</u> the public record exemption as is
  - □ Reenact the public record exemption with changes
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.
- 9. Please provide any additional comments regarding the public record exemption under review.

# 2022 Florida Statutes

# Public Records Exemption under Review

# 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

#### House of Representatives Government Operations Subcommittee Senate Committee on Criminal Justice September 1, 2022

#### **Open Government Sunset Review Questionnaire** (Address of a Victim of an Incident of Mass Violence)

#### PLEASE RETURN THIS QUESTIONNAIRE BY SEPTEMBER 28, 2022, TO:

Roberta Skinner	Connie Cellon
Attorney	Attorney
<b>Government Operations Subcommittee</b>	<b>Committee on Criminal Justice</b>
Roberta.Skinner@myfloridahouse.gov	Cellon.Connie@flsenate.gov
Phone: (850) 717-4890	Phone: (850) 487-5192

In 2018, the Legislature created a public record exemption in section 119.071(2)(o), F.S., for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

This public record exemption stands repealed on October 2, 2023, unless reviewed and saved from repeal by the Legislature under the Open Government Sunset Review Act (section 119.15, F.S.).

To assist committee staff as part of their review of this exemption, please complete this questionnaire. A copy of section 119.071(2)(0), F.S., is appended for your convenience.

# Name of Agency or Governmental Entity Completing the Questionnaire:

Volusia Sheriff's Office

#### Name and Title of Person Completing the Questionnaire:

Liliane Benucci - Records Manager/Records Custodian

# **Telephone Number of Person Completing the Questionnaire:**

386-822-5050

# E-mail Address of Person Completing the Questionnaire:

lbenucci@volusiasheriff.org

#### PUBLIC RECORD EXEMPTION UNDER REVIEW

Section 119.071(2)(o), F.S., provides a public record exemption for the address of a victim of an incident of mass violence. An "incident of mass violence" is defined as an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another.

- 1. What types of records held by your agency are affected by this public record exemption? Any record that indicates an incident of mass violence.
- 2. Can the exempt information be readily obtained by alternative means? If *"yes,"* please explain. No
- 3. Has your agency ever received a public record request for the exempt information under review? If *"yes"*: **No** 
  - a. What is the approximate number of requests your agency has received for such information each year beginning since 2018?
  - b. Please describe the types of entities requesting such information.
  - c. Was the information released? If "yes," please explain.
- 4. Does any other state or federal law protect the exempt information under review? If "yes": No
  - a. Please provide the specific state or federal citation for each exemption.
  - b. Please explain which exemption(s) your agency relies upon responding to a public record request that would include the exempt information.
  - c. In your agency's opinion, could the public record exemption under review be merged with any other exemption(s)?
- 5. a. The term "address" as used in the public record exemption under review is not defined. Which of the following victim's addresses does your agency interpret as being protected under the exemption (please select all that apply):
  - $\boxtimes$  Home Address (i.e. primary dwelling location)
  - Mailing Address (incl. P.O. Box)
  - $\boxtimes$  Employment Address
  - $\boxtimes$  Email Address
  - $\Box$  Other

b. If "*other*" was selected, please list any other types of addresses your agency interprets as being protected under the public record exemption under review.

- 6. Is your agency aware of any litigation, case law, administrative orders, or Attorney General opinions involving the public record exemption? If "*yes*," please provide the appropriate citation(s). **No**
- Marsy's Law is a constitutional amendment approved by the voters in 2018 (Article I, s. 16(b) (e), FLA. CONST.) The provision, in part, grants victims the right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim's family.
  - a. Which provision does your agency rely upon when responding to a public record request for the address of a victim of an incident of mass violence: Marsy's Law, the public record exemption under review, or both? Please explain. While we have not received any requests for this information, we would rely upon the public record exemption, as it is automatic, and doesn't require any action on the part of the victim.
  - b. Given that Marsy's Law protects similar victim information to the public record exemption under review, in your agency's opinion, could this exemption be eliminated? Please explain. We do not believe this exemption should be eliminated. The exemption does not require victims to "claim" it, it is automatic. Marsy's Law gives victims the right to prevent disclosure but they must invoke this right by signing a form.
- 8. a. Which of the following actions does your agency recommend the Legislature take (please select one):
  - $\Box$  <u>Repeal</u> the public record exemption
  - $\boxtimes$  <u>Reenact</u> the public record exemption as is
  - □ Reenact the public record exemption with changes
  - b. If "*reenact the public record exemption with changes*" was selected, please explain any changes your agency recommends.
- 9. Please provide any additional comments regarding the public record exemption under review.

# 2022 Florida Statutes

# **Public Records Exemption under Review**

# 119.071 General exemptions from inspection or copying of public records.—

(2) AGENCY INVESTIGATIONS.—

(o) The address of a victim of an incident of mass violence is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. For purposes of this paragraph, the term "incident of mass violence" means an incident in which four or more people, not including the perpetrator, are severely injured or killed by an intentional and indiscriminate act of violence of another. For purposes of this paragraph, the term "victim" means a person killed or injured during an incident of mass violence, not including the perpetrator. This paragraph is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2023, unless reviewed and saved from repeal through reenactment by the Legislature.

	The Florida Senate	
<u>3.6,23</u> Meeting Date CJ	<b>APPEARANCE RECORD</b> Deliver both copies of this form to Senate professional staff conducting the meeting	SP13 7012 Bill Number or Topic
Committee		Amendment Barcode (if applicable)
Name Barney Bish	-gp TTT Phone	850. 510.9922
Address 1454 Viewx Co	erre Drive Email 5	arreye barrey bishop.com
Tallahassee City	FL         32-308           State         Zip	
, 	Against Information <b>OR</b> Waive Speakir	ng: 1 In Support 🗌 Against
	PLEASE CHECK ONE OF THE FOLLOWING	G:
I am appearing without compensation or sponsorship.	Fla. Smart Justice Alliance	<ul> <li>I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:</li> </ul>

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

	Prepar	ed By: The	Professional Sta	aff of the Committee	on Criminal Ju	ustice
BILL:	CS/SB 382	2				
INTRODUCER:	Criminal J	ustice Co	mmittee and Se	enator Bradley		
SUBJECT:	Compensa	tion for W	rongfully Inca	arcerated Persons		
DATE:	March 7, 2	2023	REVISED:			
ANAL	YST	STAF	F DIRECTOR	REFERENCE		ACTION
1. Cellon		Stokes	3	CJ	Fav/CS	
2.				ACJ		
3.				FP		

# Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

# I. Summary:

CS/SB 382 amends the Victims of Wrongful Incarceration Compensation Act by amending s. 961.02, F.S., to remove an unnecessary definition.

The bill amends s. 961.03, F.S., to:

- Prospectively extend the filing deadline for a petition under the Act from 90 days to within two years after an order vacating a conviction and sentence becomes final and the criminal charges against a person are dismissed or the person is retried and acquitted, if the person's conviction and sentence is vacated on or after July 1, 2023.
- Retroactively authorize a person to file a petition for determination of status as a wrongfully incarcerated person and determination of eligibility for compensation by July 1, 2025, under specified circumstances.
- Provide that a deceased person's heirs, successors, or assigns do not have standing to file a petition on the deceased person's behalf.

Section 961.04, F.S., is amended to remove the bar to compensation for a petitioner who has been convicted of a violent felony or multiple nonviolent felonies before or during his or her wrongful conviction and incarceration. A person continues to be ineligible for compensation for any period of wrongful incarceration during which the person was serving a concurrent sentence for which he or she was not wrongfully incarcerated.

Section 961.06, F.S., is amended to prohibit the Chief Financial Officer (CFO) from drawing a warrant to purchase an annuity to pay a claimant for his or her wrongful incarceration if the claimant is currently incarcerated under specified circumstances.

Section 961.07, F.S., is amended to provide for funds to be appropriated.

While there are existing limitations on compensation (\$50,000 per year of wrongful incarceration up to a limit of \$2 million) for a qualified claimant, it is not possible to quantify the additional number of people who may be compensable. Therefore, any fiscal impact from the bill is unquantifiable.

The bill becomes effective July 1, 2023.

# II. Present Situation:

# Victims of Wrongful Incarceration Act

Since 2000, 21 people in Florida have been exonerated or released from incarceration as a result of post-conviction DNA testing, false or misleading forensic evidence, mistaken identity, perjury, or false accusations.<sup>1</sup> In 2008, the Legislature created The Victims of Wrongful Incarceration Compensation Act (Act).<sup>2</sup> The Act provides a process by which a person whose conviction and sentence is vacated based upon exonerating evidence may petition the court to seek and obtain compensation as a "wrongfully incarcerated person."<sup>3</sup>

A "wrongfully incarcerated person" is a person whose felony conviction and sentence has been vacated by a court and for whom the original sentencing court has issued an order finding that the person neither committed the act nor the offense that served as the basis for the conviction and incarceration and that the person did not aid, abet, or act as an accomplice or accessory to the offense.<sup>4</sup>

To date, five people have qualified for and been awarded a total of 6,276,900 compensation under the Act.<sup>5</sup>

# Petition Process

To receive compensation under the Act, an exonerated person must file a petition with the original sentencing court seeking status as a "wrongfully incarcerated person." Section 961.03(1)(a), F.S., requires a petitioner to state:

• That verifiable and substantial evidence of actual innocence exists;

<sup>&</sup>lt;sup>1</sup> Frank Lee Smith, Jerry Townsend, Rudolph Holton, Wilton Dedge, Luis Diaz, Orlando Boquete, Alan Crotzer, Larry Bostic, Cody Davis, Chad Heins, William Dillon, James Bain, Anthony Caravella, Derrick Williams, Cheydrick Britt, Narcisse Antoine, Clemente Aguirre-Jarquin, Dean McKee, Ronald Stewart, and Robert Duboise have been released from prison or exonerated in Florida. The National Registry of Exonerations, <u>https://www.law.umich.edu/special/exoneration/Pages/browse.aspx?View={B8342AE7-6520-4A32-8A06-4B326208BAF8}&FilterField1=State&FilterValue1=Florida&FilterField2=DNA&FilterValue2=8%5FDNA (last visited March 1, 2023).</u>

<sup>&</sup>lt;sup>2</sup> Chapter 2008–39, L.O.F.

<sup>&</sup>lt;sup>3</sup> To be eligible for compensation, a person must meet the definition of a "wrongfully incarcerated person" and not be otherwise disqualified from seeking compensation under the Act because of disqualifying criminal history. Section 961.02(4), F.S. <sup>4</sup> Section 961.02(7), F.S.

<sup>&</sup>lt;sup>5</sup> E-mail from the Department of Legal Affairs dated February 13, 2023, on file with the Senate Criminal Justice Committee.

- With particularity, the nature and significance of the evidence of actual innocence; and
- That the person is not disqualified under s. 961.04, F.S., from seeking compensation because he or she has specified criminal history.

A person seeking compensation under the Act must file a petition with the court within 90 days after the order vacating a conviction and sentence becomes final, if the person's conviction and sentence is vacated on or after July 1, 2008.<sup>6</sup>

Although a petitioner must submit proof of actual innocence in his or her petition, in some cases, after a conviction is overturned, the state may choose to retry the person. In these cases, the 90 day filing deadline may require a petitioner to file a petition with proof of actual innocence while he or she is still in custody or facing retrial. According to the Innocence Project, six exonerees in Florida are barred from receiving compensation as a result of missing the 90 day filing deadline.<sup>7</sup>

Once the petition is filed, the prosecuting authority must respond to the petition within 30 days by:

- Certifying to the court that, based upon the petition and verifiable and substantial evidence of the petitioner's actual innocence, no further criminal proceedings can or will be initiated against the petitioner, that no questions of fact remain as to the petitioner's wrongful incarceration, and that the petitioner is not ineligible from seeking compensation under s. 961.04, F.S.; or
- Contesting the evidence of actual innocence, the facts related to the petitioner's alleged wrongful incarceration, or whether the petitioner is ineligible from seeking compensation under s. 961.04, F.S.<sup>8</sup>

If the prosecuting authority certifies the petitioner's innocence and that no further charges can or will be filed and that he or she is otherwise eligible for compensation, the original sentencing court<sup>9</sup> must certify to the Department of Legal Affairs (DLA) that the petitioner qualifies as a wrongfully incarcerated person and is eligible for compensation under s. 961.04, F.S.<sup>10</sup>

If the prosecuting authority contests the petitioner's actual innocence or eligibility for compensation based on his or her prior criminal history:

- The original sentencing court must use the pleadings and supporting documents to determine whether, by a preponderance of the evidence, the petitioner is ineligible for compensation under s. 961.04, F.S., regardless of his or her claim of wrongful incarceration.
  - $\circ~$  If the court finds that the petitioner is ineligible under s. 961.04, F.S., it must dismiss the petition.  $^{11}$

<sup>&</sup>lt;sup>6</sup> Or by July 1, 2010, if the person's conviction and sentence was vacated by an order that became final prior to July 1, 2008. Section 961.03(1)(b), F.S.

<sup>&</sup>lt;sup>7</sup> Jeffrey Gutman, *Compensation Under the Microscope*, George Washington University Law School, (2022) <u>https://www.law.umich.edu/special/exoneration/Documents/UTM%20Florida.pdf</u> (last visited March 1, 2023).

<sup>&</sup>lt;sup>8</sup> Section 961.03(2), F.S.

<sup>&</sup>lt;sup>9</sup> Based upon the evidence of actual innocence, the prosecuting authority's certification, and upon the court's finding that the petitioner has presented clear and convincing evidence that the petitioner committed neither the act nor the offense that served as the basis for the conviction and incarceration, and that the petitioner did not aid, abet, or act as an accomplice to a person who committed the act or offense. Section 961.03(3), F.S.

<sup>&</sup>lt;sup>10</sup> Section 961.03(3), F.S.

<sup>&</sup>lt;sup>11</sup> Section 961.03(4)(a), F.S.

• And the court determines that the petitioner is eligible under s. 961.04, F.S., but the prosecuting authority also contests the nature, significance or effect of the evidence of the petitioner's actual innocence, or the facts related to the petitioner's alleged wrongful incarceration, the court is required to set forth its findings on eligibility and transfer the petition to the Division of Administrative Hearings (DOAH).<sup>12</sup>

When a petition is transferred to the DOAH, a hearing before an administrative law judge (ALJ) must take place within 120 days after the transfer.<sup>13</sup> At the hearing, the petitioner must establish, by clear and convincing evidence, any questions of fact, the nature, significance or effect of the evidence of actual innocence, and his or her eligibility for compensation under the Act.<sup>14</sup> The prosecuting authority must appear at the hearing to contest any evidence of actual innocence presented by the petitioner.<sup>15</sup> When the hearing concludes, the ALJ is required to file an order with the original sentencing court within 45 days setting forth his or her findings and recommendation as to whether the petitioner established by clear and convincing evidence that he or she qualifies as a wrongfully incarcerated person.<sup>16</sup>

Once the ALJ issues his or her findings and recommendation, the original sentencing court must, within 60 days, issue its own order adopting or declining to adopt the ALJ's findings and recommendation.<sup>17</sup> If the original sentencing court concludes that the petitioner qualifies as a wrongfully incarcerated person who is eligible for compensation under the Act, the court must issue an order certifying its findings to the DLA.<sup>18</sup>

#### The "Clean Hands" Provision

When the Act was passed in 2008,<sup>19</sup> a person was ineligible to receive compensation under s. 961.04, F.S., if he or she was previously convicted of any other felony. As such, s. 961.04, F.S., became commonly known as the "clean hands" requirement. The Act was amended in 2017,<sup>20</sup> to expand eligibility under the "clean hands" requirement, making a petitioner ineligible to receive compensation if he or she was:

- Convicted of any violent felony, or any crime committed in another jurisdiction the elements of which would constitute a violent felony in Florida, or a federal crime designated a violent felony, excluding any delinquency disposition, before or during his or her wrongful conviction and incarceration;
- Convicted of more than one nonviolent felony, or more than one crime committed in another jurisdiction the elements of which would constitute a felony in Florida, or more than one federal crime designated a felony, excluding any delinquency disposition, before or during his or her wrongful conviction and incarceration; or

<sup>&</sup>lt;sup>12</sup> Section 961.03(4)(b), F.S.

<sup>&</sup>lt;sup>13</sup> Section 961.03(6)(a), F.S.

<sup>&</sup>lt;sup>14</sup> Section 961.03(5), F.S.

<sup>&</sup>lt;sup>15</sup> Section 961.03(6)(b), F.S.

<sup>&</sup>lt;sup>16</sup> Section 961.03(6)(c), F.S.

<sup>&</sup>lt;sup>17</sup> Section 961.03(6)(d), F.S.

<sup>&</sup>lt;sup>18</sup> The order must indicate that the ALJ's findings are correct and the petitioner has met his or her burden of proof to establish status as a wrongfully convicted person or if the ALJ findings indicate that the petitioner has not met his or her burden of proof, that the court is declining to adopt the findings of the ALJ. Section 961.03(7), F.S.

<sup>&</sup>lt;sup>19</sup> Chapter 2008-39, L.O.F.

<sup>&</sup>lt;sup>20</sup> Chapter 2017-120, L.O.F.

• Serving a concurrent sentence for another felony for which he or she was not wrongfully convicted during the period of wrongful incarceration.<sup>21</sup>

Additionally, under s. 961.06(2), F.S., a wrongfully incarcerated person who is placed on parole or community supervision as a part of the sentence he or she is serving for his or her wrongful conviction and who commits:

- One violent felony or more than one nonviolent felony that results in revocation of the parole or community supervision is ineligible for any compensation under the Act.
- No more than one nonviolent felony which results in revocation of the parole or community supervision is eligible for compensation for the total number of years he or she was incarcerated.<sup>22</sup>

For the purpose of determining a person's eligibility, s. 961.02(6), F.S., defines a violent felony as any felony listed in:

- Section 755.084(1)(c)1., F.S., which includes: arson; sexual battery; robbery; kidnapping; aggravated child abuse; aggravated abuse of an elderly person or disabled adult; aggravated assault with a deadly weapon; murder; manslaughter; aggravated manslaughter of an elderly person or disabled adult; aggravated manslaughter of a child; unlawful throwing, placing, or discharging of a destructive device or bomb; armed burglary; aggravated battery; aggravated stalking; home invasion robbery; carjacking; or an offense committed in another jurisdiction which has substantially similar elements to a listed crime; or
- Section 948.06(8)(c), F.S., which includes: kidnapping or attempted kidnapping, false • imprisonment of a child under 13, or luring or enticing a child; murder or attempted murder, attempted felony murder, or manslaughter; aggravated battery or attempted aggravated battery; sexual battery or attempted sexual battery; lewd or lascivious battery or attempted lewd or lascivious battery; lewd or lascivious molestation, lewd or lascivious conduct, lewd or lascivious exhibition, or lewd or lascivious exhibition on a computer; robbery or attempted robbery, carjacking or attempted carjacking, or home invasion robbery or attempted home invasion robbery; lewd or lascivious offense upon or in the presence of an elderly or disabled person or attempted lewd or lascivious offense upon or in the presence of an elderly or disabled person; sexual performance by a child or attempted sexual performance by a child; computer pornography, transmission of child pornography, or selling or buying of minors; poisoning food or water; abuse of a dead human body; any burglary offense or attempted burglary offense that is a first or second degree felony; arson or attempted arson; aggravated assault; aggravated stalking; aircraft piracy; unlawful throwing, placing, or discharging of a destructive device or bomb; treason under s. 876.32, F.S.; or any offense committed in another jurisdiction which would be a listed offense if it were committed in Florida.<sup>23</sup>

Currently, the Federal government, District of Columbia, and 38 states have a process to compensate wrongfully incarcerated individuals.<sup>24</sup> Florida's wrongful incarceration

<sup>&</sup>lt;sup>21</sup> Section. 961.04, F.S.

<sup>&</sup>lt;sup>22</sup> Section 961.06(2), F.S.

<sup>&</sup>lt;sup>23</sup> Section 961.02(6), F.S.

<sup>&</sup>lt;sup>24</sup> Alaska, Arizona, Arkansas, Delaware, Georgia, Kentucky, New Mexico, North Dakota, Pennsylvania, South Carolina, South Dakota, and Wyoming do not have compensation laws. Innocence Project, *Compensating the Wrongly Convicted* <u>https://innocenceproject.org/compensating-wrongly-</u>

convicted/#:~:text=The%20federal%20government%2C%20the%20District,%2C%20South%20Dakota%2C%20and%20Wyoming. (last visited Feb. 3, 2023).

compensation law is the only one in the country that makes a person ineligible for compensation if he or she was previously convicted of certain unrelated crimes.<sup>25</sup> At least 17 exonerees in Florida are currently ineligible to receive compensation under the Act because of the "clean hands" requirement.<sup>26</sup>

# The Application Process

After the original sentencing court enters an order finding that the claimant meets the definition of a wrongfully incarcerated person who is eligible for compensation, the claimant must submit an application to the DLA for compensation, if he or she is otherwise eligible to apply, within two years.<sup>27</sup> Section 961.06, F.S., prohibits a wrongfully incarcerated person from applying for compensation if he or she is the subject of a pending claim bill<sup>28</sup> which is based on his or her wrongful conviction and incarceration. Similarly, once a claimant files an application for compensation, he or she may not pursue recovery under a claim bill until the final disposition of his or her application,<sup>29</sup> and once the DLA notifies a claimant that his or her application meets the requirements of the Act, he or she is prohibited from seeking additional compensation under a claim bill.<sup>30, 31</sup>

Only the claimant, not the claimant's estate or its personal representative, may apply for compensation.<sup>32</sup> Section 961.05(3), F.S., requires, in part, that a claimant's application include:

- A certified copy of the order vacating the conviction and sentence;
- A certified copy of the original sentencing court's order finding the claimant to be a wrongfully incarcerated person who is eligible for compensation under the Act;
- Certified copies of the original judgment and sentence;
- Documentation demonstrating the length of the sentence served, including documentation from the Department of Corrections (DOC) regarding the person's admission into and release from the custody of the DOC;
- Proof of identification demonstrating that the person seeking compensation is the same individual who was wrongfully incarcerated;
- All supporting documentation of any fine, penalty, or court costs imposed and paid by the wrongfully incarcerated person; and
- All supporting documentation of any reasonable attorney's fees and expenses.

web/Publications/JudiciaryCorrectionsJuvJustice/WrongfulIncarcerationCompensationMemo.pdf (last visited on Feb. 3, 2023).

<sup>&</sup>lt;sup>25</sup> Kansas Legislative Research Department, *Compensation for Wrongful Conviction, Wrongful Incarceration, and Exoneration* (Dec. 27, 2017) <u>http://www.kslegresearch.org/KLRD-</u>

<sup>&</sup>lt;sup>26</sup> According to the Innocence Project and independent research conducted at George Washington University Law School. Jeffrey Gutman, *supra* note 6.

<sup>&</sup>lt;sup>27</sup> Section 961.05(1) and (2), F.S.

 $<sup>^{28}</sup>$  A claim bill is not an action at law, but rather is a legislative measure that directs the CFO, or if appropriate, a unit of local government, to pay a specific sum of money to a claimant to satisfy an equitable or moral obligation. The amount awarded under a claim bill is based on the Legislature's concept of fair treatment of a person who has been injured or damaged but who is without a complete judicial remedy or who is not otherwise compensable. *Wagner v. Orange Cty.*, 960 So. 2d 785, 788 (Fla. 5th DCA 2007).

<sup>&</sup>lt;sup>29</sup> Section 961.06(6)(c), F.S.

 $<sup>^{30}</sup>$  Any amount awarded under the Act is intended to provide the sole compensation for any and all present and future claims arising out of the facts in connection with the claimant's wrongful conviction and incarceration. Section 961.06(6)(d), F.S.

<sup>&</sup>lt;sup>31</sup> Since 2008, numerous claim bills have been filed on behalf of wrongfully incarcerated persons who were ineligible for compensation under the Act because of the "clean hands" requirement. At least three such persons have received compensation for wrongful incarceration through the claim bill process: Alan Crotzer (2008), William Dillon (2017), and Clifford Williams (2020).

<sup>&</sup>lt;sup>32</sup> Section 961.05(2), F.S.

The DLA is required to review the application, and within 30 days, notify the claimant of any errors or omissions and request any additional information relevant to the review of the application. The claimant has 15 days after notification of existing errors or omissions to supplement the application. The DLA must process and review each completed application within 90 days.<sup>33</sup>

Before the DLA approves an application, the wrongfully incarcerated person must sign a release and waiver on behalf of himself or herself and his or her heirs, successors, and assigns, forever releasing the state or any agency, or any political subdivision thereof, from all present or future claims that may arise out of the facts in connection with the wrongful conviction for which compensation is being sought.<sup>34</sup> Once DLA determines whether a claim meets the Act's requirements, it must notify the claimant within five business days of its determination.<sup>35</sup> If DLA determines that a claimant meets the Act's requirements, the wrongfully incarcerated person becomes entitled to compensation.<sup>36</sup>

# **Compensation**

Under s. 961.06, F.S., a wrongfully incarcerated person is entitled to:

- Monetary compensation, at a rate of \$50,000 for each year of wrongful incarceration;
- A waiver of tuition and fees for up to 120 hours of instruction at a public career center, community college, or state university;
- A refund of fines, penalties, and court costs imposed and paid; •
- Reasonable attorney's fees and expenses incurred and paid in connection with all criminal proceedings and appeals regarding the wrongful conviction; and
- Immediate administrative expunction of the person's criminal record resulting from the wrongful arrest, conviction, and incarceration.<sup>37</sup>

Within 15 calendar days after the DLA issues notice to the claimant that his or her claim satisfies all of the requirements under the Act, the DLA must notify the CFO to draw a warrant from the General Revenue Fund or another source designated by the Legislature in law for the purchase of an annuity for the claimant based on the total amount determined by the DLA.<sup>38</sup> Section 961.07, F.S., currently provides for a continuing appropriation from the General Revenue Fund to the CFO for payments under the Act.<sup>39</sup>

The total compensation awarded to a claimant may not exceed \$2 million.<sup>40</sup> The CFO is required to issue payment in the amount determined by the DLA to an insurance company or other financial institution admitted and authorized to issue annuity contracts to purchase an annuity or annuities, selected by the claimant, for a term not less than 10 years to distribute such compensation.<sup>41</sup>

<sup>36</sup> Section 961.05(6), F.S.

- <sup>38</sup> Section 961.06(3), F.S.
- <sup>39</sup> Section 961.06(1), F.S. <sup>40</sup> *Id*.

<sup>&</sup>lt;sup>33</sup> Section 961.05(5), F.S.

<sup>&</sup>lt;sup>34</sup> Section 961.06(5), F.S.

<sup>&</sup>lt;sup>35</sup> Section 961.05(5), F.S.

<sup>&</sup>lt;sup>37</sup> Section 961.06(1), F.S.

<sup>&</sup>lt;sup>41</sup> Section 961.06(4), F.S.

# III. Effect of Proposed Changes:

The bill amends s. 961.02, F.S., to remove a definition that has become unnecessary due to other parts of the bill.

The bill amends s. 961.03, F.S., to prospectively extend the filing deadline for a petition under the Act from 90 days to within two years after an order vacating a conviction and sentence becomes final and the criminal charges against a person are dismissed or the person is retried and acquitted, if the person's conviction and sentence is vacated on or after July 1, 2023.

The bill also amends s. 961.03, F.S., to retroactively authorize a person to file a petition for determination of status as a wrongfully incarcerated person and determination of eligibility for compensation by July 1, 2025, if the:

- Person's conviction and sentence was vacated and the criminal charges against the person were dismissed, or the person was retried and acquitted, after January 1, 2006, but before July 1, 2023; and
- Person previously filed a petition that was dismissed or did not file a petition, because the:
  - Date when the criminal charges against the person were dismissed or the date the person was acquitted occurred more than 90 days after the date of the final order vacating his or her conviction and sentence; *or*
  - Person was convicted of an unrelated felony before or during his or her wrongful conviction and incarceration and was ineligible to receive compensation under s. 961.04, F.S., the "clean hands" requirement.

Additionally, the bill provides that a deceased person's heirs, successors, or assigns do not have standing to file a petition on the deceased person's behalf.

The bill amends s. 961.04, F.S., to remove the bar to compensation for a petitioner who has been convicted of a violent felony or multiple nonviolent felonies before or during his or her wrongful conviction and incarceration, thereby making such a person eligible to seek compensation under the Act. A person continues to be ineligible for compensation for any period of wrongful incarceration during which the person was serving a concurrent sentence for a felony offense for which he or she was not wrongfully incarcerated.

The bill amends s. 961.06, F.S., to remove the provision stating that a person who is on parole or community supervision from the wrongful incarceration and commits a violent felony or more than one felony that results in the revocation of parole or community supervision is ineligible for any compensation.

The bill amends s. 961.06, F.S., to prohibit the CFO from drawing a warrant to purchase an annuity to pay a claimant for his or her wrongful incarceration if the claimant is currently incarcerated:

- For a felony conviction other than the crime for which the compensation is owed; or
- Due to the revocation of parole or probation for a felony conviction other than a crime for which the compensation is owed.

The CFO must commence with the drawing of a warrant after such term of imprisonment has concluded.

The bill also amends s. 961.07, F.S., to provide that beginning in fiscal year 2023-2024, and continuing each fiscal year thereafter, a sum sufficient to pay the approved payments under s. 961.03(1)(b), F.S.,<sup>42</sup> is appropriated from the General Revenue Fund to the Chief Financial Officer, which sum is further appropriated for expenditure pursuant to the Victims of Wrongful Incarceration Act. Petitions filed pursuant to s. 961.03(1)(b)2., F.S.,<sup>43</sup> are subject to specific appropriation.

The bill becomes effective July 1, 2023.

# IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

<sup>&</sup>lt;sup>42</sup> Subparagraph 961.03(1)(b)1., F.S., extends the time for filing a petition to within two years after an order vacating a conviction and sentence becomes final and the criminal charges against a person are dismissed or the person is retried and acquitted, if the person's conviction and sentence is vacated on or after July 1, 2023.

<sup>&</sup>lt;sup>43</sup> Subparagraph s. 961.03(1)(b)2., F.S., extends the time for filing a petition to July 1, 2025, if the:

<sup>•</sup> Person's conviction and sentence was vacated and the criminal charges against the person were dismissed, or the person was retried and acquitted, after January 1, 2006, but before July 1, 2023; *and* 

<sup>•</sup> Person previously filed a petition that was dismissed or did not file a petition, because the:

<sup>•</sup> Date when the criminal charges against the person were dismissed or the date the person was acquitted occurred more than 90 days after the date of the final order vacating his or her conviction and sentence; *or* 

<sup>•</sup> Person was convicted of an unrelated felony before or during his or her wrongful conviction and incarceration and was ineligible to receive compensation under s. 961.04, F.S., the "clean hands" requirement (emphasis added).

#### B. Private Sector Impact:

None.

#### C. Government Sector Impact:

It is possible that there will be an increase in the number of persons who qualify for compensation from the state due to the extended time-lines and parameters for seeking compensation based on a wrongful incarceration claim in the bill. While there are existing limitations on compensation (\$50,000 per year of wrongful incarceration up to a limit of \$2 million) for a person, it is not possible to quantify the additional number of people who may be compensable.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 961.03, 961.04, 961.06, and 961.07.

#### IX. Additional Information:

A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by Criminal Justice on March 6, 2023:

The committee substitute:

- Amends s. 961.02, F.S., to remove a definition that has become unnecessary due to other parts of the bill.
- Restores current law in s. 961.04, F.S., providing that a person is ineligible for compensation for any period of wrongful incarceration during which the person was serving a concurrent sentence for a felony offense for which he or she was lawfully incarcerated.
- Removes the provisions in s. 961.06, F.S., relating to an "off-set provision" if the defendant receives a civil award, a settlement, and funds from a source other than the Act.
- Restores current law in s. 961.06, F.S., relating to the wrongfully incarcerated person signing a release and waiver releasing the state and other entities from all present and future claims.
- Restores current law in s. 961.06, F.S., prohibiting a wrongfully incarcerated person from filing an application under the Act if he or she has a pending lawsuit against the state and other entities in state court.

- Restores current law in s. 961.06, F.S., regarding compensation awarded to the wrongfully incarcerated person from a claim bill.
- B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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LEGISLATIVE ACTION

Senate . Comm: RCS . 03/06/2023 . House

The Committee on Criminal Justice (Bradley) recommended the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert: Section 1. Subsection (6) of section 961.02, Florida Statutes, is amended to read: 961.02 Definitions.—As used in ss. 961.01-961.07, the term: (6) "Violent felony" means a felony listed in s. 775.084(1)(c)1. or s. 948.06(8)(c).

Section 2. Paragraph (b) of subsection (1) of section

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11	961.03, Florida Statutes, is amended, and paragraph (c) is added
12	to that subsection, to read:
13	961.03 Determination of status as a wrongfully incarcerated
14	person; determination of eligibility for compensation
15	(1)
16	(b) The person must file the petition with the court:
17	1. Within <u>2 years</u> <del>90 days</del> after the order vacating a
18	conviction and sentence becomes final and the criminal charges
19	against the person are dismissed or the person is retried and
20	acquitted if the person's conviction and sentence is vacated on
21	or after July 1, <u>2023</u> <del>2008</del> .
22	2. By July 1, <u>2025</u> <del>2010</del> , if the person's conviction and
23	sentence was vacated and the criminal charges against the person
24	were dismissed or the person was retried and acquitted on or
25	after January 1, 2006, but before July 1, 2023, and he or she
26	previously filed a petition under this section that was
27	dismissed or he or she did not file a petition under this
28	section because:
29	a. The date on which the criminal charges against the
30	person were dismissed or the date on which the person was
31	acquitted upon retrial occurred more than 90 days after the date
32	of the final order vacating the conviction and sentence; or
33	b. The person was convicted of an unrelated felony before
34	or during his or her wrongful conviction and incarceration and
35	was ineligible for compensation under s. 961.04 as it existed
36	before July 1, 2023.
37	(c) A deceased person's heirs, successors, or assigns do
38	not have standing to file a petition on the deceased person's
39	behalf under this section by an order that became final prior to

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40 July 1, 2008.

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Section 3. Section 961.04, Florida Statutes, is amended to 41 42 read:

961.04 Eligibility for compensation for wrongful 43 incarceration.-A wrongfully incarcerated person is not eligible 45 for compensation under the act for any period of incarceration 46 during which the person was concurrently serving a sentence for a conviction of another felony for which such person was lawfully incarcerated if:

(1) Before the person's wrongful conviction and 49 incarceration, the person was convicted of, or pled quilty or 50 51 nolo contendere to, regardless of adjudication, any violent 52 felony, or a crime committed in another jurisdiction the 53 elements of which would constitute a violent felony in this 54 state, or a crime committed against the United States which is 55 designated a violent felony, excluding any delinquency 56 disposition;

(2) Before the person's wrongful conviction and 57 58 incarceration, the person was convicted of, or pled quilty or 59 nolo contendere to, regardless of adjudication, more than one felony that is not a violent felony, or more than one crime 60 committed in another jurisdiction, the elements of which would 61 62 constitute a felony in this state, or more than one crime 63 committed against the United States which is designated a 64 felony, excluding any delinquency disposition; 65 (3) During the person's wrongful incarceration, the person

66 was convicted of, or pled guilty or nolo contendere to, regardless of adjudication, any violent felony; 67 68 (4) During the person's wrongful incarceration, the person

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69	was convicted of, or pled guilty or nolo contendere to,
70	regardless of adjudication, more than one felony that is not a
71	violent felony; or
72	(5) During the person's wrongful incarceration, the person
73	was also serving a concurrent sentence for another felony for
74	which the person was not wrongfully convicted.
75	Section 4. Section 961.06, Florida Statutes, is amended to
76	read:
77	961.06 Compensation for wrongful incarceration
78	(1) Except as otherwise provided in this act and subject to
79	the limitations and procedures prescribed in this section, a
80	person who is found to be entitled to compensation under <del>the</del>
81	provisions of this act is entitled to all of the following:
82	(a) Monetary compensation for wrongful incarceration, which
83	shall be calculated at a rate of \$50,000 for each year of
84	wrongful incarceration, prorated as necessary to account for a
85	portion of a year. For persons found to be wrongfully
86	incarcerated after December 31, $2005$ $2008$ , the Chief Financial
87	Officer may adjust the annual rate of compensation for inflation
88	using the change in the December-to-December "Consumer Price
89	Index for All Urban Consumers" of the Bureau of Labor Statistics
90	of the Department of Labor <u>.</u> ;
91	(b) A waiver of tuition and fees for up to 120 hours of
92	instruction at any career center established under s. 1001.44,
93	any Florida College System institution as defined in s.
94	1000.21(3), or any state university as defined in s. 1000.21(6) $_{ au}$
95	if the wrongfully incarcerated person meets and maintains the
96	regular admission requirements of such career center, Florida
97	College System institution, or state university; remains

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registered at such educational institution; and makes 99 satisfactory academic progress as defined by the educational 100 institution in which the claimant is enrolled.;

(c) The amount of any fine, penalty, or court costs imposed and paid by the wrongfully incarcerated person.+

(d) The amount of any reasonable attorney attorney's fees and expenses incurred and paid by the wrongfully incarcerated person in connection with all criminal proceedings and appeals regarding the wrongful conviction, to be calculated by the department based upon the supporting documentation submitted as specified in s. 961.05.; and

109 (e) Notwithstanding any provision to the contrary in s. 110 943.0583 or s. 943.0585, immediate administrative expunction of 111 the person's criminal record resulting from his or her wrongful 112 arrest, wrongful conviction, and wrongful incarceration. The Department of Legal Affairs and the Department of Law 113 114 Enforcement shall, upon a determination that a claimant is 115 entitled to compensation, immediately take all action necessary 116 to administratively expunge the claimant's criminal record 117 arising from his or her wrongful arrest, wrongful conviction, 118 and wrongful incarceration. All fees for this process shall be waived. 119

121 The total compensation awarded under paragraphs (a), (c), and 122 (d) may not exceed \$2 million. No further award for attorney 123 attorney's fees, lobbying fees, costs, or other similar expenses 124 shall be made by the state.

125 (2) In calculating monetary compensation under paragraph a wrongfully incarcerated person who is placed on parole 126 (1) (a),

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127 or community supervision while serving the sentence resulting 128 from the wrongful conviction and who commits no more than one 129 felony that is not a violent felony which results in revocation 130 of the parole or community supervision is eligible for 131 compensation for the total number of years incarcerated. A 132 wrongfully incarcerated person who commits one violent felony or 133 more than one felony that is not a violent felony that results 134 in revocation of the parole or community supervision is 135 incligible for any compensation under subsection (1).

(2) (3) Except as provided in subsection (4), within 15 calendar days after issuing notice to the claimant that his or her claim satisfies all of the requirements under this act, the department shall notify the Chief Financial Officer to draw a warrant from the General Revenue Fund or another source designated by the Legislature in law for the purchase of an annuity for the claimant based on the total amount determined by the department under this act.

(3) (4) The Chief Financial Officer shall issue payment in the amount determined by the department to an insurance company or other financial institution admitted and authorized to issue annuity contracts in this state to purchase an annuity or annuities, selected by the wrongfully incarcerated person, for a term of not less than 10 years. The Chief Financial Officer is directed to execute all necessary agreements to implement this act and to maximize the benefit to the wrongfully incarcerated person. The terms of the annuity or annuities shall:

(a) Provide that the annuity or annuities may not be sold,
discounted, or used as security for a loan or mortgage by the
wrongfully incarcerated person.

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156 (b) Contain beneficiary provisions for the continued 157 disbursement of the annuity or annuities in the event of the 158 death of the wrongfully incarcerated person. 159 (4) (a) The Chief Financial Officer may not draw a warrant 160 to purchase an annuity for a claimant who is currently 161 incarcerated: 162 1. In a county, city, or federal jail or other correctional 163 facility or an institution operated by the Department of 164 Corrections for a felony conviction other than a crime for which 165 the claimant was wrongfully convicted; or 166 2. Due to the revocation of parole or probation for a 167 felony conviction other than a crime for which the claimant was 168 wrongfully convicted. 169 (b) After a term of incarceration described in subparagraph 170 (a)1. or subparagraph (a)2. has concluded, the Chief Financial 171 Officer shall commence with the drawing of a warrant as 172 described in this section. 173 (5) Before the department approves the application for 174 compensation, the wrongfully incarcerated person must sign a 175 release and waiver on behalf of the wrongfully incarcerated 176 person and his or her heirs, successors, and assigns, forever 177 releasing the state or any agency, instrumentality, or any 178 political subdivision thereof, or any other entity subject to s. 768.28, from all present or future claims that the wrongfully 179 180 incarcerated person or his or her heirs, successors, or assigns 181 may have against such entities arising out of the facts in 182 connection with the wrongful conviction for which compensation 183 is being sought under the act.

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(6) (a) A wrongfully incarcerated person may not submit an

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185 application for compensation under this act if the person has a 186 lawsuit pending against the state or any agency, 187 instrumentality, or any political subdivision thereof, or any 188 other entity subject to the provisions of s. 768.28, in state or 189 federal court requesting compensation arising out of the facts 190 in connection with the claimant's conviction and incarceration.

(b) A wrongfully incarcerated person may not submit an application for compensation under this act if the person is the subject of a claim bill pending for claims arising out of the facts in connection with the claimant's conviction and incarceration.

(c) Once an application is filed under this act, a wrongfully incarcerated person may not pursue recovery under a claim bill until the final disposition of the application.

(d) Any amount awarded under this act is intended to provide the sole compensation for any and all present and future claims arising out of the facts in connection with the claimant's conviction and incarceration. Upon notification by the department that an application meets the requirements of this act, a wrongfully incarcerated person may not recover under a claim bill.

(e) Any compensation awarded under a claim bill shall be the sole redress for claims arising out of the facts in connection with the claimant's conviction and incarceration and, upon any award of compensation to a wrongfully incarcerated person under a claim bill, the person may not receive compensation under this act.

.2 (7) Any payment made under this act does not constitute a.3 waiver of any defense of sovereign immunity or an increase in

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214 the limits of liability on behalf of the state or any person subject to the provisions of s. 768.28 or any other law. 215 Section 5. Section 961.07, Florida Statutes, is amended to 216 217 read: 218 961.07 Continuing appropriation.-Beginning in the 2023-2024 219 2008-2009 fiscal year and continuing each fiscal year thereafter, a sum sufficient to pay the approved payments under 220 221 s. 961.03(1)(b) this act is appropriated from the General 2.2.2 Revenue Fund to the Chief Financial Officer, which sum is 223 further appropriated for expenditure pursuant to the provisions of this act. 224 225 Section 6. This act shall take effect July 1, 2023. 226 227 228 And the title is amended as follows: 229 Delete everything before the enacting clause 230 and insert: 231 A bill to be entitled 232 An act relating to compensation for wrongfully 233 incarcerated persons; amending s. 961.02, F.S.; 234 deleting an obsolete definition; amending s. 961.03, 235 F.S.; revising requirements for when a petition 236 seeking compensation must be filed; providing that a deceased person's heirs, successors, or assigns do not 237 238 have standing to file such a petition; amending s. 239 961.04, F.S.; revising compensation eligibility 240 requirements; amending s. 961.06, F.S.; revising requirements for awarding compensation; amending s. 241 242 961.07, F.S.; revising requirements for continuing

591-02067A-23



243 appropriations; providing an effective date.

SB 382

By Senator Bradley

6-00281-23 2023382 1 A bill to be entitled 2 An act relating to compensation for wrongfully incarcerated persons; amending s. 961.03, F.S.; revising requirements for when a petition seeking compensation for a wrongful incarceration must be filed; providing that a deceased person's heirs, successors, or assigns do not have standing to file such a petition; amending s. 961.04, F.S.; revising ç compensation eligibility requirements for a wrongful 10 incarceration; amending s. 961.06, F.S.; revising 11 requirements for awarding compensation for a wrongful 12 incarceration; specifying circumstances under which 13 certain paid sums must be deducted from the total 14 monetary compensation a claimant for wrongful 15 incarceration is entitled to or under which the 16 claimant must reimburse the state; providing 17 requirements for the claimant and the Department of 18 Legal Affairs due to reimbursements; providing 19 requirements upon the Chief Financial Officer; 20 amending s. 961.07, F.S.; revising requirements for 21 continuing appropriations; specifying that certain 22 payments are subject to specific appropriation; 23 providing an effective date. 24 25 Be It Enacted by the Legislature of the State of Florida: 26 27 Section 1. Paragraph (b) of subsection (1) of section 2.8 961.03, Florida Statutes, is amended, and paragraph (c) is added 29 to that subsection, to read: Page 1 of 10 CODING: Words stricken are deletions; words underlined are additions.

6-00281-23 2023382 30 961.03 Determination of status as a wrongfully incarcerated 31 person; determination of eligibility for compensation.-32 (1)33 (b) The person must file the petition with the court: 34 1. Within 2 years 90 days after the order vacating a conviction and sentence becomes final and the criminal charges 35 36 against the person are dismissed or the person is retried and 37 acquitted if the person's conviction and sentence is vacated on 38 or after July 1, 2023 2008. 39 2. By July 1, 2025 2010, if the person's conviction and 40 sentence was vacated and the criminal charges against the person 41 were dismissed or the person was retried and acquitted on or after January 1, 2006, but before July 1, 2023, and he or she 42 43 previously filed a petition under this section that was 44 dismissed or he or she did not file a petition under this 45 section because: 46 a. The date on which the criminal charges against the 47 person were dismissed or the date on which the person was 48 acquitted upon retrial occurred more than 90 days after the date 49 on which the final order vacating the conviction and sentence; 50 or 51 b. The person was convicted of an unrelated felony before 52 or during his or her wrongful conviction and incarceration and 53 was ineligible for compensation under s. 961.04 as it existed 54 before July 1, 2023. 55 (c) A deceased person's heirs, successors, or assigns do 56 not have standing to file a petition on the deceased person's 57 behalf under this section by an order that became final prior to 58 July 1, 2008.

Page 2 of 10

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6-00281-23 2023382 6-00281-23 2023382 59 Section 2. Section 961.04, Florida Statutes, is amended to 88 regardless of adjudication, more than one felony that is not a 60 read: 89 violent felony; or 61 961.04 Eligibility for compensation for wrongful 90 (5) During the person's wrongful incarceration, the person 62 incarceration.-A wrongfully incarcerated person is not eligible 91 was also serving a concurrent sentence for another felony for which the person was not wrongfully convicted. 63 for compensation under the act for any period of incarceration 92 during which the person was concurrently serving a sentence for Section 3. Section 961.06, Florida Statutes, is amended to 93 64 a conviction of another crime for which such person was lawfully 65 94 read: 66 incarcerated if: 95 961.06 Compensation for wrongful incarceration .-67 (1) Before the person's wrongful conviction and 96 (1) Except as otherwise provided in this act and subject to 68 incarceration, the person was convicted of, or pled quilty or 97 the limitations and procedures prescribed in this section, a 69 nolo contendere to, regardless of adjudication, any violent 98 person who is found to be entitled to compensation under the felony, or a crime committed in another jurisdiction the provisions of this act is entitled to all of the following: 70 99 71 elements of which would constitute a violent felony in this (a) Monetary compensation for wrongful incarceration, which 100 72 state, or a crime committed against the United States which is 101 shall be calculated at a rate of \$50,000 for each year of 73 designated a violent felony, excluding any delinguency wrongful incarceration, prorated as necessary to account for a 102 74 disposition; portion of a year. For persons found to be wrongfully 103 75 (2) Before the person's wrongful conviction and incarcerated after December 31, 2005 2008, the Chief Financial 104 76 incarceration, the person was convicted of, or pled guilty or Officer may adjust the annual rate of compensation for inflation 105 77 nolo contendere to, regardless of adjudication, more than one 106 using the change in the December-to-December "Consumer Price 78 felony that is not a violent felony, or more than one crime 107 Index for All Urban Consumers" of the Bureau of Labor Statistics 79 committed in another jurisdiction, the elements of which would of the Department of Labor.+ 108 80 constitute a felony in this state, or more than one crime (b) A waiver of tuition and fees for up to 120 hours of 109 81 committed against the United States which is designated a 110 instruction at any career center established under s. 1001.44, 82 felony, excluding any delinguency disposition; any Florida College System institution as defined in s. 111 83 (3) During the person's wrongful incarceration, the person 112 1000.21(3), or any state university as defined in s.  $1000.21(6)_{T}$ 84 was convicted of, or pled guilty or nolo contendere to, 113 if the wrongfully incarcerated person meets and maintains the 85 regardless of adjudication, any violent felony; 114 regular admission reguirements of such career center, Florida 86 (4) During the person's wrongful incarceration, the person 115 College System institution, or state university; remains was convicted of, or pled quilty or nolo contendere to, registered at such educational institution; and makes 87 116 Page 3 of 10 Page 4 of 10 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions.

	6-00281-23 2023382		6-00281-23 2023382_
117	satisfactory academic progress as defined by the educational	146	from the wrongful conviction and who commits no more than one
118	institution in which the claimant is enrolled $\underline{.}  au$	147	felony that is not a violent felony which results in revocation
119	(c) The amount of any fine, penalty, or court costs imposed	148	of the parole or community supervision is eligible for
120	and paid by the wrongfully incarcerated person. $\div$	149	compensation for the total number of years incarcerated. A
121	(d) The amount of any reasonable <u>attorney attorney's</u> fees	150	wrongfully incarcerated person who commits one violent felony or
122	and expenses incurred and paid by the wrongfully incarcerated	151	more than one felony that is not a violent felony that results
123	person in connection with all criminal proceedings and appeals	152	in revocation of the parole or community supervision is
124	regarding the wrongful conviction, to be calculated by the	153	incligible for any compensation under subsection (1).
125	department based upon the supporting documentation submitted as	154	(2) (3) Except as provided in subsection (9), within 15
126	specified in s. 961.05 <u>.; and</u>	155	calendar days after issuing notice to the claimant that his or
127	(e) Notwithstanding any provision to the contrary in s.	156	her claim satisfies all of the requirements under this act, the
128	943.0583 or s. 943.0585, immediate administrative expunction of	157	department shall notify the Chief Financial Officer to draw a
129	the person's criminal record resulting from his or her wrongful	158	warrant from the General Revenue Fund or another source
130	arrest, wrongful conviction, and wrongful incarceration. The	159	designated by the Legislature in law for the purchase of an
131	Department of Legal Affairs and the Department of Law	160	annuity for the claimant based on the total amount determined by
132	Enforcement shall, upon a determination that a claimant is	161	the department under this act.
133	entitled to compensation, immediately take all action necessary	162	(3)(4) The Chief Financial Officer shall issue payment in
134	to administratively expunge the claimant's criminal record	163	the amount determined by the department to an insurance company
135	arising from his or her wrongful arrest, wrongful conviction,	164	or other financial institution admitted and authorized to issue
136	and wrongful incarceration. All fees for this process shall be	165	annuity contracts in this state to purchase an annuity or
137	waived.	166	annuities, selected by the wrongfully incarcerated person, for a
138		167	term of not less than 10 years. The Chief Financial Officer is
139	The total compensation awarded under paragraphs (a), (c), and	168	directed to execute all necessary agreements to implement this
140	(d) may not exceed \$2 million. No further award for attorney	169	act and to maximize the benefit to the wrongfully incarcerated
141	attorney's fees, lobbying fees, costs, or other similar expenses	170	person. The terms of the annuity or annuities shall:
142	shall be made by the state.	171	(a) Provide that the annuity or annuities may not be sold,
143	(2) In calculating monetary compensation under paragraph	172	discounted, or used as security for a loan or mortgage by the
144	(1)(a), a wrongfully incarcerated person who is placed on parole	173	wrongfully incarcerated person.
145	or community supervision while serving the sentence resulting	174	(b) Contain beneficiary provisions for the continued
	Page 5 of 10		Page 6 of 10
c	<b>ODING:</b> Words stricken are deletions; words <u>underlined</u> are additions.	c	CODING: Words stricken are deletions; words <u>underlined</u> are additions.

	6-00281-23 2023382
175	disbursement of the annuity or annuities in the event of the
176	death of the wrongfully incarcerated person.
177	(4) (5) If, when monetary compensation is determined under
178	paragraph (1)(a), a court has previously entered a monetary
179	judgment in favor of the claimant in a civil action related to
180	the claimant's wrongful incarceration, or the claimant has
181	entered into a settlement agreement with the state or any
182	political subdivision thereof related to the claimant's wrongful
183	incarceration, the amount of the damages in the civil action or
184	settlement agreement, less any sums paid for attorney fees or
185	costs incurred in litigating the civil action or obtaining the
186	settlement agreement, shall be deducted from the total monetary
187	compensation to which the claimant is entitled under this
188	section Before the department approves the application for
189	compensation, the wrongfully incarcerated person must sign a
190	release and waiver on behalf of the wrongfully incarcerated
191	person and his or her heirs, successors, and assigns, forever
192	releasing the state or any agency, instrumentality, or any
193	political subdivision thercof, or any other entity subject to s.
194	768.28, from all present or future claims that the wrongfully
195	incarcerated person or his or her heirs, successors, or assigns
196	may have against such entities arising out of the facts in
197	connection with the wrongful conviction for which compensation
198	is being sought under the act.
199	(5) (a) If subsection (4) does not apply and if, after
200	monetary compensation is determined under paragraph (1)(a):
201	1. The court enters a monetary judgment in favor of the
202	claimant in a civil action related to the claimant's wrongful
203	incarceration; or
I	

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1	6-00281-23 2023382
204	2. The claimant enters into a settlement agreement with the
205	state or any political subdivision thereof related to the
206	claimant's wrongful incarceration,
207	
208	the claimant shall reimburse the state for the monetary
209	compensation paid under paragraph (1)(a), less any sums paid for
210	attorney fees or costs incurred in litigating the civil action
211	or obtaining the settlement agreement.
212	(b) A reimbursement required under this subsection may not
213	exceed the amount of the monetary award the claimant received
214	for damages in a civil action or settlement agreement.
215	(c) In the order of judgment, the court shall award to the
216	state any amount required to be deducted under this subsection.
217	(6)(a) The claimant shall notify the department upon filing
218	a civil action against the state or any political subdivision
219	thereof in which the claimant is seeking monetary damages
220	related to the claimant's wrongful incarceration for which he or
221	she previously received or is applying to receive compensation
222	under paragraph (1)(a).
223	(b) Upon notice of the claimant's civil action, the
224	department shall file in the case a notice of payment of
225	monetary compensation to the claimant under paragraph (1)(a).
226	The notice shall constitute a lien upon any monetary judgment or
227	settlement recovered under the civil action which is equal to
228	the sum of monetary compensation paid to the claimant under
229	paragraph (1)(a), less any attorney fees and costs incurred in
230	litigating the civil action or obtaining the settlement
231	agreement A wrongfully incarcerated person may not submit an
232	application for compensation under this act if the person has a
	Page 8 of 10

 $\textbf{CODING: Words } \underline{stricken} \text{ are deletions; words } \underline{underlined} \text{ are additions.}$ 

	6-00281-23	2023382		6-00281-23 2023382
233	lawsuit pending against the state or any agency,		262	subject to the provisions of s. 768.28 or any other law.
234	instrumentality, or any political subdivision thereof, o	r any	263	(9)(a) The Chief Financial Officer may not draw a warrant
235	other entity subject to the provisions of s. 768.28, in	state or	264	to purchase an annuity for a claimant who is currently
236	federal court requesting compensation arising out of the	facts	265	incarcerated:
237	in connection with the claimant's conviction and incarce	ration.	266	1. In a county, city, or federal jail or other correctional
238	(7)(a)(b) A wrongfully incarcerated person may not	submit	267	facility or an institution operated by the Department of
239	an application for compensation under this act if the pe	rson is	268	Corrections for a felony conviction other than a crime for which
240	the subject of a claim bill pending for claims arising o	ut of	269	the claimant was wrongfully convicted; or
241	the facts in connection with the claimant's conviction a	nd	270	2. Due to the revocation of parole or probation for a
242	incarceration.		271	felony conviction other than a crime for which the claimant was
243	(b)(c) Once an application is filed under this act,	a	272	wrongfully convicted.
244	wrongfully incarcerated person may not pursue recovery u	nder a	273	(b) After a term of imprisonment described in subparagraph
245	claim bill until the final disposition of the application	n	274	(a)1. or subparagraph (a)2. has concluded, the Chief Financial
246	(c) (d) Any amount awarded under this act is intended	<del>d to</del>	275	Officer shall commence with the drawing of a warrant as
247	provide the sole compensation for any and all present an	d future	276	described in this section.
248	claims arising out of the facts in connection with the		277	Section 4. Section 961.07, Florida Statutes, is amended to
249	claimant's conviction and incarceration. Upon notification	on by	278	read:
250	the department that an application meets the requirement	s of	279	961.07 Continuing appropriation
251	this act, a wrongfully incarcerated person may not recover	er under	280	<u>(1)</u> Beginning in the <u>2023-2024</u> <del>2008-2009</del> fiscal year and
252	a claim bill.		281	continuing each fiscal year thereafter, a sum sufficient to pay
253	(d) (c) Any compensation awarded under a claim bill	shall be	282	the approved payments under <u>s. 961.03(1)(b)1.</u> this act is
254	the sole redress for claims arising out of the facts in		283	appropriated from the General Revenue Fund to the Chief
255	connection with the claimant's conviction and incarcerat	ion and,	284	Financial Officer, which sum is further appropriated for
256	upon any award of compensation to a wrongfully incarcera	ted	285	expenditure pursuant to the provisions of this act.
257	person under a claim bill, the person may not receive		286	(2) Payments for petitions filed pursuant to s.
258	compensation under this act.		287	961.03(1)(b)2. are subject to specific appropriation.
259	(8) (7) Any payment made under this act does not con	stitute	288	Section 5. This act shall take effect July 1, 2023.
260	a waiver of any defense of sovereign immunity or an incr	ease in		
261	the limits of liability on behalf of the state or any pe	rson		
I	Page 9 of 10		I	Page 10 of 10
c	CODING: Words stricken are deletions; words underlined are	additions.	c	CODING: Words stricken are deletions; words <u>underlined</u> are additions

## Wrongful Incarceration Claims (961.03, F.S.)

## Successful Claims

- (1) Leroy McGee (2010) (\$179,166.66)
- (2) James Bain (2011) (\$1,754,794.51)
- (3) Luis Diaz (2012) (\$1,297,569.28)
- (4) James Richardson (2015) (\$1,045,370.69)
- (5) Hubert Nathan Myers (2020) (\$2,000,000.00)

## **Denied Claims**

(1) Jarvis McBride (2010) (manslaughter conviction vacated; no order indicating the conviction was wrongful.)

**(2)** Joseph McGowan (2015) (Court reconsidered and determined applicant ineligible. Order issued 1/11/2016.)

## Ineligible/Incomplete Applications

- (1) Robert Lewis (incomplete) (2011)
- (2) Edwin Lampkin (incomplete) (2012)
- (3) Ricardo Johnson (ineligible/incarcerated) (2013)
- (4) Robert Glenn Mosley (incomplete) (2014)

(5) Jessie Brinson (ineligible/no court order indicating that Brinson did not commit the crime, did not aid, abet and was not an accomplice or accessory to the person who committed the offense.) (2016)

(6) Joseph Q. O'Neal (ineligible/the conviction was not reversed and O'Neal was not exonerated . The appeals court reversed because the trial court committed structural error in not permitting O'Neal to represent himself at trial.) (2016)

(7) **Raymond L. Hicks** (ineligible/no criminal charges resulted in a conviction and sentence. Did not serve a sentence based on a wrongful conviction.) (2020)

## Updated 6/15/2022

## THE FLORIDA SENATE

Tallahassee, Florida 32399-1100



COMMITTEES: Appropriations Committee on Criminal and Civil Justice, *Chair* Criminal Justice, *Vice Chair* Appropriations Appropriations Appropriations Committee on Health and Human Services Children, Families, and Elder Affairs Community Affairs Regulated Industries

SELECT COMMITTEE: Select Committee on Resiliency

SENATOR JENNIFER BRADLEY 6th District

February 10, 2023

Senator Jonathan Martin, Chairman Senate Committee on Criminal Justice 311 Senate Building genatran 404 South Monroe Street Tallahassee, FL 32399-1100

Dear Chairman Martin:

I respectfully request that Senate Bill 382 be placed on the committee's agenda at your earliest convenience. This bill relates to compensation for wrongfully incarcerated persons.

Thank you for your consideration.

Sincerely,

)ennife Brade

Jennifer Bradley

cc: Amanda Stokes, Staff Director Sue Arnold, Administrative Assistant

REPLY TO:

□ 1845 East West Parkway, Suite 5, Fleming Island, Florida 32003 (904) 278-2085 □ 410 Senate Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5006

Senate's Website: www.flsenate.gov

3/6/2023	The Florida Senate APPEARANCE RECORD	SB382
COMMA HISTCC	Deliver both copies of this form to Senate professional staff conducting the meeting	Bill Number or Topic
Name To Adina Thom	10500, project of Florida Phone_85	Amendment Barcode (if applicable) $0-561-6767$
Address 1100 East Park	Ave Email ATT	nompson @
Tallahassee	FL SADL	-ida Innocence.org
City State		
Speaking: For Against	Information <b>OR</b> Waive Speaking:	In Support Against
	PLEASE CHECK ONE OF THE FOLLOWING:	
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf (flsenate.gov)

This form is part of the public record for this meeting.

	The Florida Senate		
03/06/23	<b>APPEARANCE REC</b>	ORDSB 382	
Meeting Date Criminal Justice	Deliver both copies of this form to Senate professional staff conducting the m	Bill Number or Topic	
Committee		Amendment Barcode (if applicable)	
Name Christie Arho	Pho	one 407-312-5374	
Address 201 W Pank Ave	Em	ail Carnold@flaccb.org	
Street			
Tallahosse FL	32301		
City State Speaking: For Against	Zip	Speaking: 🔽 In Support 🔲 Against	
PLEASE CHECK ONE OF THE FOLLOWING:			
I am appearing without compensation or sponsorship.	Mam a registered lobbyist, representing: Flowida Conference of Cottholic Bishops	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:	

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. <u>2020-2022 Joint Rules.pdf (flsenate.gov)</u>

This form is part of the public record for this meeting.

3/6/2023	The Florida Senate	SB382 Bill Number or Topic		
Commandate Committee	Deliver both copies of this form to Senate professional staff conducting the meeting Rights Floridg Disahility Phone 85	Amendment Barcode (if applicable) 0 - 408 - 5974		
Address 2473 Care Day	e Email Car	itlyn Co disability Fights Flodida		
I allaholssec     Fit       City     Stat       Speaking:     For     Against		In Support Against		
PLEASE CHECK ONE OF THE FOLLOWING:				
I am appearing without compensation or sponsorship.	Rights Floridor	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:		

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

	The Florida Sen	ate	
3.6.23 Meeting Date	<b>APPEARANCE F</b> Deliver both copies of this Senate professional staff conducting	form to	382 Bill Number or Topic
Committee Name Barney BIShopT		5	Amendment Barcode (if applicable)
	arve Dr		reefebarney bishop.com
Street Tail City	FL         32308           State         Zip		
<b>Speaking:</b> For Aga	inst Information <b>OR</b>	Waive Speaking:	In Support 🗌 Against
	PLEASE CHECK ONE OF THE	FOLLOWING:	
I am appearing without compensation or sponsorship.	Fla. Smart Ju Alliance	stice	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:
	Allance		

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

The Florida Senate The Florida Senate APPEARANCE REC Deliver both copies of this form t Senate professional staff conducting the	o Bill Number or Topic
FLASSN OF CRIM DEF LAWYERS	Amendment Barcode (if applicable) hone (407) 435-3194
Street City State Zip	e Speaking: In Support Against
PLEASE CHECK ONE OF THE FOL         Nam appearing without         I am a registered lobbyist,         representing:	LOWING: I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf (flsenate.gov)

This form is part of the public record for this meeting.

3023 Meeting Date	The Florida Senate <b>APPEARANCE RECORD</b> Deliver both copies of this form to	382- Bill Number or Topic		
Committee	Senate professional staff conducting the meeting	Amendment Barcode (if applicable)		
Name Chelseamu	MPM Phone 95	745570016		
Address 605 Mdc	LEBNORKS CR Email Cl	Murphyperighton		
City State	e 32312	com		
Speaking: For Against	Information <b>OR</b> Waive Speaking:	In Support 🔲 Against		
PLEASE CHECK ONE OF THE FOLLOWING:				
I am appearing without compensation or sponsorship.	Pight on Crime	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:		

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

3/6/2023 Meeting-Date Criminal Astroce Committee Name Herman Lindson Address 1400 NE 40 Street Pompano Brach City State	The Florida Senate         APPEARACE RECORD         Deliver both copies of this form to         Senate professional staff conducting the meeting         Executive         With rest to         With rest to         Phone         Email         Executive         Email         Email         Executive         Email         Email         Executive         Email         Email         Executive         Email         Emai	Bill Number or Topic NOCENCE Amendment Barcode (if applicable) <u>154-829-7227</u> Herm 4 Justice og Mail.com
	PLEASE CHECK ONE OF THE FOLLOWING	
I am appearing without compensation or sponsorship.	l am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by: WITNESS TO INNOCENCE

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

#### The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT (This document is based on the provisions contained in the legislation as of the latest date listed below.) Prepared By: The Professional Staff of the Committee on Criminal Justice **CS/SB** 450 BILL: Criminal Justice Committee and Senators Ingoglia and Martin INTRODUCER: Jury Recommendations in Death Penalty Cases SUBJECT: March 8, 2023 DATE: **REVISED**: ANALYST STAFF DIRECTOR REFERENCE ACTION 1. Cellon Stokes CJ Fav/CS JU 2. 3. RC

# Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

## I. Summary:

CS/SB 450 amends the death penalty statutes found in ss. 921.141 and 921.142, F.S., to clarify the judge and the jury's role in death penalty sentencing proceedings. The bill makes the following amendments to the current death penalty statutes by:

- Deleting current language requiring a unanimous jury recommendation for the imposition of the death penalty and inserting a recommendation of at least 8 jurors.
- Providing that if fewer than 8 jurors vote to recommend the death penalty, the jury's sentencing recommendation must be for life without the possibility of parole and the court is bound by that recommendation.
- Providing that if at least 10 jurors recommend a sentence of death, the court must impose the recommended sentence of death, if the jury unanimously finds at least one aggravating factor beyond a reasonable doubt.
- Providing that if either 8 or 9 jurors recommend a sentence of death, the court may sentence the defendant to life or death:
  - The court must consider each aggravating factor unanimously found by the jury and all mitigating circumstances.
  - The court may impose a death sentence only if the jury unanimously finds at least one aggravating factor beyond a reasonable doubt.

The court must enter a written order whether the sentence is for death or for life without the possibility of parole and the court must include in its written order the reasons for not accepting the jury's recommended sentence, if applicable.

The bill may have an indeterminate fiscal impact. See Section V Fiscal Impact Statement.

The bill becomes effective July 1, 2023.

#### II. Present Situation:

#### Case Law and Subsequent Statutory Changes Regarding the Death Penalty

The Sixth Amendment of the U.S. Constitution provides: "In all criminal prosecutions, the accused shall enjoy the right to a speedy and public trial, by an impartial jury. . . ."<sup>1</sup> This right, in conjunction with the Due Process Clause, requires that each element of a crime be proved to a jury beyond a reasonable doubt.<sup>2</sup>

The U.S. Supreme Court in *Ring v. Arizona*, applied this right to Arizona's capital sentencing scheme, which required a judge to determine the presence of aggravating and mitigating factors and to only sentence a defendant to death if the judge found at least one aggravating factor.<sup>3</sup> The Court struck down the Arizona sentencing scheme, finding it to be a violation of the Sixth Amendment because it *permitted sentencing judges, without a jury, to find aggravating circumstances justifying imposition of the death penalty.*<sup>4</sup>

In 2016, the U.S. Supreme Court issued the *Hurst v. Florida* opinion finding that Florida's death penalty sentencing process was unconstitutional because "the Sixth Amendment requires *a jury, not a judge, to find each fact necessary to impose a sentence of death.*"<sup>5</sup> Thereafter, the Legislature amended ss. 921.141 and 921.142, F.S., to incorporate the following statutory changes:

- The jury is required to identify each aggravating factor found to exist by a unanimous vote in order for a defendant to be eligible for a sentence of death;
- The jury is required to determine whether the aggravating factors outweigh the mitigating circumstances in reaching its sentencing recommendation;
- If at least ten of the twelve members of the jury determine that the defendant should be sentenced to death, the jury's recommendation is a sentence of death;
- The jury is required to recommend a sentence of life imprisonment without the possibility of parole if fewer than ten jurors determined that the defendant should be sentenced to death;
- The judge is permitted to impose a sentence of life imprisonment without the possibility of parole when the jury recommends a sentence of death; and
- The judge is no longer permitted to "override" the jury's recommendation of a sentence of life imprisonment by imposing a sentence of death.<sup>6</sup>

<sup>&</sup>lt;sup>1</sup> U.S. CONST. Amend. VI.

<sup>&</sup>lt;sup>2</sup> United States v. Gaudin, 515 U.S. 506, 510 (1995).

<sup>&</sup>lt;sup>3</sup> *Ring v. Arizona*, 536 U.S. 584, 592 (2002).

<sup>&</sup>lt;sup>4</sup> *Id.* at 609 (emphasis added).

<sup>&</sup>lt;sup>5</sup> *Hurst v. Florida*, 577 U.S. 92 (2016) (emphasis added). The *Hurst v. Florida* decision was based on the Sixth Amendment and the 2002 U.S. Supreme Court decision in *Ring v. Arizona*, which held that juries rather than judges acting alone must make crucial *factual* determinations that subject a convicted murderer to the death penalty. *Ring v. Arizona*, 536 U.S. 584 (2002) (emphasis added).

<sup>&</sup>lt;sup>6</sup> Chapter 2016-13, L.O.F.

Also in 2016, *Hurst v. State*, on remand from the U.S. Supreme Court, was decided by the Florida Supreme Court. In addition to finding that the prior 2016 statutory amendments to the death penalty sentencing provisions were constitutional, the court also held that "in order for the trial court to impose a sentence of death, the jury's recommended sentence of death must be *unanimous*."<sup>7</sup>

After the *Hurst v. State* decision in 2016, the Legislature again amended ss. 921.141 and 921.142, F.S., this time to require a *unanimous vote of the jury for a sentencing recommendation of death*.<sup>8</sup>

The current sentencing proceeding statutes are more fully set forth below.

#### Florida's Current Sentencing Proceedings in Capital Cases

The statutes governing the proceedings to determine a sentence of either death or life imprisonment without the possibility of parole<sup>9</sup> in capital cases are set forth in ss. 921.141 and 921.142, F.S.<sup>10</sup> The court conducts a sentencing proceeding upon conviction or adjudication of guilt of a defendant in a capital felony.<sup>11</sup> Typically, the proceeding is conducted by the trial judge before the trial jury as soon as practicable.<sup>12</sup>

## Aggravating Factors and Mitigating Circumstances

During the sentencing proceeding, the jury (or the judge if the jury is waived by the defendant) considers evidence that is relevant to the nature of the crime and the character of the defendant. The evidence includes matters relating to any of the aggravating factors enumerated in s. 921.141(6). F.S., or mitigating circumstances enumerated in s. 921.141 (7), F.S.<sup>13</sup>

The aggravating factors are limited to the following:

- The capital felony was committed by a person previously convicted of a felony and under sentence of imprisonment or placed on community control or on felony probation.
- The defendant was previously convicted of another capital felony or of a felony involving the use or threat of violence to the person.
- The defendant knowingly created a great risk of death to many persons.
- The capital felony was committed while the defendant was engaged, or was an accomplice, in the commission of, or an attempt to commit, or flight after committing or attempting to commit, any: robbery; sexual battery; aggravated child abuse; abuse of an elderly person or

<sup>&</sup>lt;sup>7</sup> Hurst v. State, 202 So.3d 40, 44, (Fla. 2016), cert. den., 137 S.Ct. 2161 (2017) (emphasis added).

<sup>&</sup>lt;sup>8</sup> Chapter 2017-1, L.O.F.

<sup>&</sup>lt;sup>9</sup> Section 775.082(1)(a), F.S.

<sup>&</sup>lt;sup>10</sup> The sentencing proceedings in s. 921.142, F.S., are virtually identical to the sentencing proceedings found in s. 921.141, F.S., except that s. 921.142, F.S., only applies in capital drug trafficking cases, which contains certain aggravating factors relevant to drug trafficking cases.

<sup>&</sup>lt;sup>11</sup> Sections 921.141(1) and 921.142(2), F.S.

 $<sup>^{12}</sup>$  *Id*.

<sup>&</sup>lt;sup>13</sup> Notice of the prosecutor's intent to present evidence of particular aggravating factors must be served within 45 days after arraignment. Section 782.04(1)(b), F.S. There are 16 different aggravating factors in s. 921.141(6)(a)-(p), F.S., and eight statutory mitigating circumstances in s. 921.141(7), F.S.

disabled adult resulting in great bodily harm, permanent disability, or permanent disfigurement; arson; burglary; kidnapping; aircraft piracy; or unlawful throwing, placing, or discharging of a destructive device or bomb.

- The capital felony was committed for the purpose of avoiding or preventing a lawful arrest or effecting an escape from custody.
- The capital felony was committed for pecuniary gain.
- The capital felony was committed to disrupt or hinder the lawful exercise of any governmental function or the enforcement of laws.
- The capital felony was especially heinous, atrocious, or cruel.
- The capital felony was a homicide and was committed in a cold, calculated, and premeditated manner without any pretense of moral or legal justification.
- The victim of the capital felony was a law enforcement officer engaged in the performance of his or her official duties.
- The victim of the capital felony was an elected or appointed public official engaged in the performance of his or her official duties if the motive for the capital felony was related, in whole or in part, to the victim's official capacity.
- The victim of the capital felony was a person less than 12 years of age.
- The victim of the capital felony was particularly vulnerable due to advanced age or disability, or because the defendant stood in a position of familial or custodial authority over the victim.
- The capital felony was committed by a criminal gang member, as defined in s. 874.03, F.S.
- The capital felony was committed by a person designated as a sexual predator pursuant to s. 775.21, F.S., or a person previously designated as a sexual predator who had the sexual predator designation removed.
- The capital felony was committed by a person subject to an injunction issued pursuant to s. 741.30, F.S., or s. 784.046, F.S., or a foreign protection order accorded full faith and credit pursuant to s. 741.315, F.S., and was committed against the petitioner who obtained the injunction or protection order or any spouse, child, sibling, or parent of the petitioner.<sup>14</sup>

Mitigating circumstances are the following:

- The defendant has no significant history of prior criminal activity.
- The capital felony was committed while the defendant was under the influence of extreme mental or emotional disturbance.
- The victim was a participant in the defendant's conduct or consented to the act.
- The defendant was an accomplice in the capital felony committed by another person and his or her participation was relatively minor.
- The defendant acted under extreme duress or under the substantial domination of another person.
- The capacity of the defendant to appreciate the criminality of his or her conduct or to conform his or her conduct to the requirements of law was substantially impaired.
- The age of the defendant at the time of the crime.

<sup>&</sup>lt;sup>14</sup> Section 921.141(6)(a)-(p), F.S. See s. 921.142(7)(a)-(j), F.S., for the aggravating factors in a capital drug trafficking felony case.

• The existence of any other factors in the defendant's background that would mitigate against imposition of the death penalty.<sup>15</sup>

#### Jury Findings and Recommended Sentence

After hearing all of the evidence presented regarding aggravating factors and mitigating circumstances, the jury deliberates and determines if the state has proven, beyond a reasonable doubt, the existence of at least one aggravating factor set forth in s. 921.141(6), F.S.<sup>16</sup>

The jury shall return findings identifying each aggravating factor found to exist. A finding that an aggravating factor exists must be unanimous. If the jury:

- Does not unanimously find at least one aggravating factor, the defendant is ineligible for a sentence of death.
- Unanimously finds at least one aggravating factor, the defendant is eligible for a sentence of death and the jury shall make a recommendation to the court as to whether the defendant shall be sentenced to life imprisonment without the possibility of parole or to death. The recommendation shall be based on a weighing of all of the following:
  - Whether sufficient aggravating factors exist.
  - Whether aggravating factors exist which outweigh the mitigating circumstances found to exist.
  - Based on these considerations, whether the defendant should be sentenced to life imprisonment without the possibility of parole or to death.<sup>17</sup>

If a unanimous jury determines that the defendant should be sentenced to death, the jury's recommendation to the court shall be a sentence of death. If a unanimous jury does not determine that the defendant should be sentenced to death, the jury's recommendation to the court shall be a sentence of life imprisonment without the possibility of parole.<sup>18</sup>

#### **Imposition of Sentence**

If the jury has recommended a sentence of:

- Life imprisonment without the possibility of parole, the court shall impose the recommended sentence.
- Death, the court, after considering each aggravating factor found by the jury and all mitigating circumstances, may impose a sentence of life imprisonment without the possibility of parole or a sentence of death. The court may consider only an aggravating factor that was unanimously found to exist by the jury.

If the defendant waived his or her right to a sentencing proceeding by a jury, the court, after considering all aggravating factors and mitigating circumstances, may impose a sentence of life

<sup>&</sup>lt;sup>15</sup> Section 921.141(7)(a)-(h), F.S. See 921.142(7)(a)-(h), F.S., for the mitigating factors in a capital drug trafficking felony case.

<sup>&</sup>lt;sup>16</sup> Section 921.141(2)(a), F.S.; *See* s. 921.142(3)(a), F.S., for provisions relating to the findings and recommended sentence by the jury in a capital drug trafficking case.

<sup>&</sup>lt;sup>17</sup> Section 921.141(2)(b), F.S.; *See* s. 921.142(3)(b), F.S., for provisions relating to the findings and recommended sentence by the jury in a capital drug trafficking case.

<sup>&</sup>lt;sup>18</sup> Section 921.141(2)(c), F.S.; *See* s. 921.142(3)(c), F.S., for provisions relating to the findings and recommended sentence by the jury in a capital drug trafficking case.

imprisonment without the possibility of parole or a sentence of death. The court may impose a sentence of death only if the court finds that at least one aggravating factor has been proven to exist beyond a reasonable doubt.<sup>19</sup>

#### Order of the Court and Automatic Review of the Case

In each case in which the court imposes a sentence of death, the court shall, considering the records of the trial and the sentencing proceedings, enter a written order addressing the aggravating factors found to exist, the mitigating circumstances reasonably established by the evidence, whether there are sufficient aggravating factors to warrant the death penalty, and whether the aggravating factors outweigh the mitigating circumstances reasonably established by the evidence. If the court does not issue its order requiring the death sentence within 30 days after the rendition of the judgment and sentence, the court shall impose a sentence of life imprisonment without the possibility of parole in accordance with s. 775.082, F.S.<sup>20</sup>

A judgment of conviction and sentence of death shall be subject to automatic review by the Supreme Court of Florida and disposition rendered within 2 years after the filing of a notice of appeal. Such review by the Supreme Court shall have priority over all other cases and shall be heard in accordance with rules adopted by the Supreme Court.<sup>21</sup>

#### **Case Law Interpreting Current Death Penalty Proceeding Requirements in Florida**

# Death Eligibility Decision is Jury's Only Role in Death Penalty Sentencing Under Poole v. State

Subsequent to the Legislature's 2016 amendments to the death penalty sentencing proceedings in an effort to comply with both *Hurst v. Florida*<sup>22</sup> and *Hurst v. State*<sup>23</sup> the Florida Supreme Court receded from its *Hurst v. State* opinion, eliminating the need for most of the statutory changes made in 2016.<sup>24</sup>

In *Poole v. State*, the Florida Supreme Court opined that the *Hurst v. State* court had gone beyond where the U.S. Supreme Court required in order to bring Florida's death penalty proceedings into compliance with constitutional standards.<sup>25</sup>

The *Poole* court left intact only the requirement that a unanimous jury find a statutory aggravating circumstance by a reasonable doubt standard of proof.<sup>26</sup> This particular part of Florida's death penalty sentencing proceeding is necessary, as the *Poole* court explained, because there are two components to the death penalty sentencing decision-making process: the *eligibility* 

<sup>25</sup> Poole v. State, 297 So. 3d 487 (Fla. 2020).

<sup>&</sup>lt;sup>19</sup> Section 921.141(3), F.S.; *See* s. 921.141(4), F.S., for provisions relating to the imposition of sentence in a capital drug trafficking case.

<sup>&</sup>lt;sup>20</sup> Section 921.141(4), F.S.; *See* s. 921.142(5), F.S., for provisions relating to the order of the court in capital drug trafficking cases.

<sup>&</sup>lt;sup>21</sup> Section 921.141(5), F.S.; *See* s. 921.142(6), F.S., for provisions relating to the automatic review by the Florida Supreme Court in capital drug trafficking cases.

<sup>&</sup>lt;sup>22</sup> Hurst v. Florida, 577 U.S. 92 (2016).

<sup>&</sup>lt;sup>23</sup> Hurst v. State, 202 So.3d 40 (Fla. 2016), interpreting and applying Hurst v. Florida, 577 U.S. 92 (2016).

<sup>&</sup>lt;sup>24</sup> Poole v. State, 297 So. 3d 487 (Fla. 2020), receding from Hurst v. State, 202 So.3d 40 (Fla. 2016).

<sup>&</sup>lt;sup>26</sup> Poole v. State, 297 So. 3d 487 (Fla. 2020).

*decision* which is the trier of fact's responsibility, and the *selection decision* which is the sentencing judge's responsibility.<sup>27</sup>

As to the eligibility decision, the U.S. Supreme Court has required that the death penalty be reserved for only a subset of those who commit murder. "To render a defendant *eligible* for the death penalty in a homicide case, [the Supreme Court has] indicated that the *trier of fact* must convict the defendant of murder and find one 'aggravating circumstance' (or its equivalent) at either the guilt or penalty phase."<sup>28</sup>

The selection decision involves determining "whether a defendant eligible for the death penalty should in fact receive that sentence."<sup>29</sup> The selection decision is a subjective determination to be made by the court. It is not a "fact" or "element" of the offense for the fact-finder to decide.<sup>30</sup>

According to the *Poole* court, the *Hurst v. State* court misinterpreted the *Hurst v. Florida* decision on this key point: the *Hurst v. Florida* decision is about death penalty *eligibility*.

Post-*Poole* if a jury unanimously finds at least one aggravating circumstance exists in a murder case, the defendant is death-eligible.

According to *Poole*, the *Hurst v. State* court had a "mistaken view" of what constitutes an *element* of an offense which is a *fact* that a jury must determine exists beyond a reasonable doubt for a defendant to be death eligible. *Hurst v. State*, therefore, mistakenly decided that the Sixth Amendment right to trial by a jury required:

- Unanimous jury findings as to all of the aggravating factors that were proven beyond a reasonable doubt;
- That the aggravating factors are sufficient<sup>31</sup> to impose a death sentence;
- That the aggravating factors outweigh the mitigating factors;<sup>32</sup> and
- A unanimous jury recommendation of a sentence of death.<sup>33</sup>

<sup>&</sup>lt;sup>27</sup> *Poole v. State*, 297 So. 3d 487, 501 (Fla. 2020).

<sup>&</sup>lt;sup>28</sup> Poole v. State, 297 So. 3d 487, 501 (Fla. 2020), quoting *Tuilaepa v. California*, 512 U.S. 967, 971-972 (U.S. 1994) (emphasis added).

 $<sup>^{29}</sup>$  *Id*.

<sup>&</sup>lt;sup>30</sup> *Poole v. State*, 297 So. 3d 487, 504 (Fla. 2020).

<sup>&</sup>lt;sup>31</sup> [F]or purposes of complying with s. 921.141(3)(a), F.S., "sufficient aggravating circumstances" means "one or more." *See Miller v. State*, 42 So. 3d 204, 219 (Fla. 2010) ("sufficient aggravating circumstances" means "one or more such circumstances." For purposes of complying with s. 921.141(3)(a), F.S., "sufficient aggravating circumstances" means "one or more or more." *See Miller v. State*, 42 So. 3d 204, 219 (Fla. 2010) ("sufficient aggravating circumstances" means "one or more such circumstances". *Poole v. State*, 297 So. 3d 487, 502 (Fla. 2020).

<sup>&</sup>lt;sup>32</sup> "The role of the section 921.141(3)(b) selection finding is to give the defendant an opportunity for mercy if it is justified by the relevant mitigating circumstances and by the facts surrounding his crime." *Poole v. State*, 297 So. 3d 487, 503 (Fla. 2020). See also *Rogers v. State*, 285 So.3d 872, 886 (Fla. 2019).

<sup>&</sup>lt;sup>33</sup> *Hurst v. Florida* does not require a unanimous jury recommendation—or any jury recommendation—before a death sentence can be imposed. The Supreme Court in *Spaziano* "upheld the constitutionality under the Sixth Amendment of a Florida judge imposing a death sentence even in the face of a jury recommendation of life—a jury override. It necessarily follows that the Sixth Amendment, as interpreted in *Spaziano*, does not require any jury recommendation of death, much less a unanimous one. And as we have also explained, the Court in *Hurst v. Florida* overruled *Spaziano* only to the extent it allows a judge, rather than a jury, to find a necessary aggravating circumstance." *See Hurst v. Florida*, 136 S. Ct. at 624. See also *Spaziano v. Florida*, 468 U.S. 447 at 464-65, (1984) holding that the Eighth Amendment does not require a jury's favorable recommendation before a death penalty can be imposed. *Poole v. State*, 297 So. 3d 487, 505 (Fla. 2020).

In sum, the *Poole* court rejected the *Hurst v. State* court's view of a capital jury's role that goes beyond the "fact-finding" required to determine whether a defendant is death eligible.<sup>34</sup>

#### **Other States**

Twenty-seven states have death penalty statutes, however there are only 22 states with an active death penalty. Three states have governor-issued moratoriums in place (Oregon, California, and Pennsylvania). The Delaware and Washington state courts have ruled their death penalties unconstitutional. Twenty-three states have abolished the death penalty.<sup>35</sup>

Of the 22 active death penalty states, only Alabama allows a judge to impose a death sentence based upon a non-unanimous (10-2 jury vote) jury verdict for death. If the jury returns a verdict of death, "the court shall sentence the defendant to death."<sup>36</sup>

Most states with the death penalty impose a life sentence if the jury makes a non-unanimous death recommendation. However, in some instances, if the jury cannot reach a unanimous decision:

- 5 states provide for the state to have another opportunity at a new sentencing hearing with a different jury (Alabama, Arizona, California, Kentucky, and Nevada); and
- Indiana and Missouri juries are considered to be "hung juries," and the judge becomes the decision-maker.
- In Montana, the judge sentences based on a jury finding of aggravating factors.
- In Nebraska, a panel of judges decides the sentence and if the panel is non-unanimous, the sentence must be for life.<sup>37</sup>

## III. Effect of Proposed Changes:

The bill amends ss. 921.141 and 921.142, F.S., to clarify the judge and the jury's role in death penalty sentencing proceedings.

Specifically, the bill amends ss. 921.141 and 921.142, F.S., by:

• Deleting current law requiring a unanimous jury recommendation for the imposition of the death penalty and inserting a recommendation of at least 8 jurors recommending the death penalty.

<sup>&</sup>lt;sup>34</sup> "This Court clearly erred in *Hurst v. State* by requiring that the jury make any finding beyond the section 921.141(3)(a) eligibility finding of one or more statutory aggravating circumstances. Neither *Hurst v. Florida*, nor the Sixth or Eighth Amendment, nor the Florida Constitution mandates that the jury make the section 941.121(3)(b) selection finding or that the jury recommend a sentence of death."

<sup>&</sup>lt;sup>35</sup> States with the Death Penalty, Death Penalty Bans, and Death Penalty Moratoriums, Britannica ProCon.org, available at <u>https://deathpenalty.procon.org/states-with-the-death-penalty-and-states-with-death-penalty-bans/</u>; (last visited February 24, 2023); Life Verdict or Hung Jury? How States Treat Non-Unanimous Jury Votes in Capital-Sentencing Proceedings, Death Penalty Information Center, available at <u>https://deathpenaltyinfo.org/stories/life-verdict-or-hung-jury-how-states-treat-non-unanimous-jury-votes-in-capital-sentencing-proceedings</u> (last visited February 24, 2023); and Map: These are the states that allow the death penalty, Joe Murphy, NBC News, October 27, 2021, available at: <u>https://www.nbcnews.com/news/all/map-these-are-states-allow-death-penalty-n1282556</u> (last visited February 24, 2023).

<sup>&</sup>lt;sup>36</sup> Sections 13A-5-46, and 13A-5-47, A.C.

<sup>&</sup>lt;sup>37</sup> See supra note 36.

- Providing that if fewer than 8 jurors vote to recommend the death penalty, the jury's sentencing recommendation must be for life without the possibility of parole and the court is bound by that recommendation.
- Providing that if at least 10 jurors recommend a sentence of death, the court must impose the recommended sentence of death, if the jury unanimously finds at least one aggravating factor beyond a reasonable doubt.
- Providing that if either 8 or 9 jurors recommend a sentence of death, the court may sentence the defendant to life or death:
  - The court must consider each aggravating factor unanimously found by the jury and all mitigating circumstances.
  - The court may impose a death sentence only if the jury unanimously finds at least one aggravating factor beyond a reasonable doubt.
- The court must enter a written order whether the sentence is for death or for life without the possibility of parole and the court must include in its written order the reasons for not accepting the jury's recommended sentence, if applicable.

The bill becomes effective July 1, 2023.

## IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

## V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

#### C. Government Sector Impact:

There may be an indeterminate fiscal impact on the criminal trial courts, appellate courts, prosecutors, defense attorneys, and appellate coursel as a result of the bill.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 921.141 and 921.142.

#### IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by Criminal Justice on March 6, 2023:

The committee substitute:

- Keeps the necessary jury vote count for the court to impose the death sentence to at least 8 jurors voting for death but refines the court's sentencing options related to the jury vote count.
- Provides that if at least 10 jurors recommend a sentence of death, the court must impose the recommended sentence of death, if the jury unanimously finds at least one aggravating factor beyond a reasonable doubt.
- Provides that if either 8 or 9 jurors recommend a sentence of death, the court may sentence the defendant to life or death, but may only render a sentence of death if the jury unanimously finds at least one aggravating factor beyond a reasonable doubt.
- Additionally, the court must enter a written order whether the sentence is for death or for life without the possibility of parole and the court must include in its written order the reasons for not accepting the jury's recommended sentence, if applicable.
- B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

House



LEGISLATIVE ACTION

Senate Comm: RCS 03/06/2023

The Committee on Criminal Justice (Ingoglia) recommended the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Subsections (2), (3), and (4) of section 921.141, Florida Statutes, are amended to read:

921.141 Sentence of death or life imprisonment for capital felonies; further proceedings to determine sentence.-

(2) FINDINGS AND RECOMMENDED SENTENCE BY THE JURY.-This subsection applies only if the defendant has not waived his or

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11 her right to a sentencing proceeding by a jury.

(a) After hearing all of the evidence presented regarding aggravating factors and mitigating circumstances, the jury shall deliberate and determine if the state has proven, beyond a reasonable doubt, the existence of at least one aggravating factor set forth in subsection (6).

(b) The jury shall return findings identifying each aggravating factor found to exist. A finding that an aggravating factor exists must be unanimous. If the jury:

1. Does not unanimously find at least one aggravating factor, the defendant is ineligible for a sentence of death.

2. Unanimously finds at least one aggravating factor, the defendant is eligible for a sentence of death and the jury shall make a recommendation to the court as to whether the defendant shall be sentenced to life imprisonment without the possibility of parole or to death. The recommendation shall be based on a weighing of all of the following:

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a. Whether sufficient aggravating factors exist.

b. Whether aggravating factors exist which outweigh the mitigating circumstances found to exist.

c. Based on the considerations in sub-subparagraphs a. and b., whether the defendant should be sentenced to life imprisonment without the possibility of parole or to death.

(c) If <u>at least eight jurors determine</u> a unanimous jury determines that the defendant should be sentenced to death, the jury's recommendation to the court <u>must shall</u> be a sentence of death. If <u>fewer than eight jurors</u> a <u>unanimous jury does not</u> determine that the defendant should be sentenced to death, the jury's recommendation to the court <u>must shall</u> be a sentence of

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40 life imprisonment without the possibility of parole. 41 (3) IMPOSITION OF SENTENCE OF LIFE IMPRISONMENT OR DEATH.-42 (a) If the jury has recommended a sentence of: 43 1. Life imprisonment without the possibility of parole, the 44 court shall impose the recommended sentence of life. 45 2. Death, the court must impose the recommended sentence of death. The court may impose a sentence of death only if the jury 46 47 unanimously finds at least one aggravating factor beyond a 48 reasonable doubt, after considering each aggravating factor 49 found by the jury and all mitigating circumstances, may impose a 50 sentence of life imprisonment without the possibility of parole 51 or a sentence of death. The court may consider only an 52 aggravating factor that was unanimously found to exist by the 53 <del>jury</del>. 54 (b) If the defendant waived his or her right to a 55 sentencing proceeding by a jury, the court, after considering 56 all aggravating factors and mitigating circumstances, may impose 57 a sentence of life imprisonment without the possibility of 58 parole or a sentence of death. The court may impose a sentence

59 of death only if the court finds that at least one aggravating 60 factor has been proven to exist beyond a reasonable doubt.

61 (4) ORDER OF THE COURT IN SUPPORT OF SENTENCE OF DEATH.-If 62 a defendant waived his or her right to a sentencing proceeding by a jury, and the court imposes a sentence of death under 63 64 paragraph (3)(b) In each case in which the court imposes a 65 sentence of death, the court shall, considering the records of 66 the trial and the sentencing proceedings, enter a written order 67 addressing the aggravating factors set forth in subsection (6) found to exist, the mitigating circumstances in subsection (7) 68

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69 reasonably established by the evidence, whether there are 70 sufficient appravating factors to warrant the death penalty, and 71 whether the aggravating factors outweigh the mitigating 72 circumstances reasonably established by the evidence. If the 73 court does not issue its order requiring the death sentence 74 within 30 days after the rendition of the judgment and sentence, 75 the court shall impose a sentence of life imprisonment without 76 the possibility of parole in accordance with s. 775.082.

Section 2. Subsections (3), (4), and (5) of section 921.142, Florida Statutes, are amended to read:

921.142 Sentence of death or life imprisonment for capital drug trafficking felonies; further proceedings to determine sentence.-

(3) FINDINGS AND RECOMMENDED SENTENCE BY THE JURY.-This subsection applies only if the defendant has not waived his or her right to a sentencing proceeding by a jury.

(a) After hearing all of the evidence presented regarding aggravating factors and mitigating circumstances, the jury shall deliberate and determine if the state has proven, beyond a reasonable doubt, the existence of at least one aggravating factor set forth in subsection (7).

(b) The jury shall return findings identifying each aggravating factor found to exist. A finding that an aggravating factor exists must be unanimous. If the jury:

1. Does not unanimously find at least one aggravating factor, the defendant is ineligible for a sentence of death.

95 2. Unanimously finds at least one aggravating factor, the 96 defendant is eligible for a sentence of death and the jury shall 97 make a recommendation to the court as to whether the defendant

COMMITTEE AMENDMENT

Florida Senate - 2023 Bill No. SB 450

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98 shall be sentenced to life imprisonment without the possibility 99 of parole or to death. The recommendation shall be based on a weighing of all of the following: 100 a. Whether sufficient aggravating factors exist. 101 102 b. Whether aggravating factors exist which outweigh the 103 mitigating circumstances found to exist. 104 c. Based on the considerations in sub-subparagraphs a. and 105 b., whether the defendant should be sentenced to life imprisonment without the possibility of parole or to death. 106 107 (c) If at least eight jurors determine a unanimous jury 108 determines that the defendant should be sentenced to death, the 109 jury's recommendation to the court must shall be a sentence of 110 death. If fewer than eight jurors a unanimous jury does not 111 determine that the defendant should be sentenced to death, the 112 jury's recommendation to the court must shall be a sentence of 113 life imprisonment without the possibility of parole. (4) IMPOSITION OF SENTENCE OF LIFE IMPRISONMENT OR DEATH.-114 115 (a) If the jury has recommended a sentence of: 116 1. Life imprisonment without the possibility of parole, the 117 court shall impose the recommended sentence of life. 118 2. Death, the court must impose the recommended sentence of 119 death. The court may impose a sentence of death only if the jury 120 unanimously finds at least one aggravating factor beyond a 121 reasonable doubt, after considering each aggravating factor 122 found by the jury and all mitigating circumstances, may impose a 123 sentence of life imprisonment without the possibility of parole 124 or a sentence of death. The court may consider only an 125 aggravating factor that was unanimously found to exist by the 126 <del>jury</del>.

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127 (b) If the defendant waived his or her right to a 128 sentencing proceeding by a jury, the court, after considering 129 all aggravating factors and mitigating circumstances, may impose 130 a sentence of life imprisonment without the possibility of 131 parole or a sentence of death. The court may impose a sentence 132 of death only if the court finds at least one aggravating factor 133 has been proven to exist beyond a reasonable doubt. 134 (5) ORDER OF THE COURT IN SUPPORT OF SENTENCE OF DEATH.-If a defendant waived his or her right to a sentencing proceeding 135 136 by a jury, and the court imposes a sentence of death under paragraph (4)(b) In each case in which the court imposes a death 137 138 sentence, the court shall, considering the records of the trial 139 and the sentencing proceedings, enter a written order addressing 140 the aggravating factors set forth in subsection (7) found to 141 exist, the mitigating circumstances in subsection (8) reasonably 142 established by the evidence, whether there are sufficient 143 aggravating factors to warrant the death penalty, and whether 144 the aggravating factors outweigh the mitigating circumstances 145 reasonably established by the evidence. If the court does not 146 issue its order requiring the death sentence within 30 days 147 after the rendition of the judgment and sentence, the court shall impose a sentence of life imprisonment without the 148 149 possibility of parole in accordance with s. 775.082. Section 3. This act shall take effect upon becoming a law. 150 151 152 153 And the title is amended as follows: 154 Delete everything before the enacting clause 155 and insert:

591-02115-23



156	A bill to be entitled
157	An act relating to the death penalty; amending ss.
158	921.141 and 921.142, F.S.; requiring a determination
159	of a specified number of jurors, rather than jury
160	unanimity, for a sentencing recommendation of death to
161	the court for capital felonies and capital drug
162	trafficking felonies, respectively; requiring a
163	determination of a specified number of jurors, rather
164	than jury unanimity, for a sentencing recommendation
165	of life imprisonment without the possibility of parole
166	to the court; requiring the court to impose the
167	recommended sentence of death if the jury has
168	recommended a sentence of death; specifying that the
169	court may impose a sentence of death only if the jury
170	unanimously finds at least one aggravating factor
171	beyond a reasonable doubt; providing an effective
172	date.

House



LEGISLATIVE ACTION

Senate . Comm: RCS . 03/06/2023 . .

The Committee on Criminal Justice (Ingoglia) recommended the following:

Senate Amendment to Amendment (613564) (with title amendment)

Delete lines 45 - 145

and insert:

2. Death, <u>and if at least ten jurors recommend a sentence</u> of death, the court must impose the recommended sentence of death. The court may impose a sentence of death only if the jury <u>unanimously finds at least one aggravating factor beyond a</u> reasonable doubt.

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11 3. Death, and either eight or nine jurors recommend a sentence of death, the court, after considering each aggravating 12 factor found by the jury and all mitigating circumstances, may 13 14 impose a sentence of life imprisonment without the possibility of parole or a sentence of death. The court may consider only an 15 16 aggravating factor that was unanimously found to exist by the 17 jury. The court may impose a sentence of death only if the jury 18 unanimously finds at least one aggravating factor beyond a 19 reasonable doubt.

(b) If the defendant waived his or her right to a 21 sentencing proceeding by a jury, the court, after considering 22 all aggravating factors and mitigating circumstances, may impose a sentence of life imprisonment without the possibility of parole or a sentence of death. The court may impose a sentence of death only if the court finds that at least one aggravating 26 factor has been proven to exist beyond a reasonable doubt.

27 (4) ORDER OF THE COURT IN SUPPORT OF SENTENCE OF LIFE 28 IMPRISONMENT OR DEATH. - In each case in which the court imposes a sentence of life imprisonment without the possibility of 29 30 parole or death, the court shall, considering the records of the 31 trial and the sentencing proceedings, enter a written order 32 addressing the aggravating factors set forth in subsection (6) 33 found to exist, the mitigating circumstances in subsection (7) reasonably established by the evidence, whether there are 34 35 sufficient aggravating factors to warrant the death penalty, and 36 whether the aggravating factors outweigh the mitigating 37 circumstances reasonably established by the evidence. The court 38 must include in its written order the reasons for not accepting 39 the jury's recommended sentence, if applicable. If the court

COMMITTEE AMENDMENT

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40 does not issue its order requiring the death sentence within 30 41 days after the rendition of the judgment and sentence, the court 42 shall impose a sentence of life imprisonment without the 43 possibility of parole in accordance with s. 775.082.

44 Section 2. Subsections (3), (4), and (5) of section 45 921.142, Florida Statutes, are amended to read:

921.142 Sentence of death or life imprisonment for capital drug trafficking felonies; further proceedings to determine sentence.-

(3) FINDINGS AND RECOMMENDED SENTENCE BY THE JURY.-This subsection applies only if the defendant has not waived his or her right to a sentencing proceeding by a jury.

(a) After hearing all of the evidence presented regarding aggravating factors and mitigating circumstances, the jury shall deliberate and determine if the state has proven, beyond a reasonable doubt, the existence of at least one aggravating factor set forth in subsection (7).

(b) The jury shall return findings identifying each aggravating factor found to exist. A finding that an aggravating factor exists must be unanimous. If the jury:

1. Does not unanimously find at least one aggravating factor, the defendant is ineligible for a sentence of death.

2. Unanimously finds at least one aggravating factor, the defendant is eligible for a sentence of death and the jury shall make a recommendation to the court as to whether the defendant shall be sentenced to life imprisonment without the possibility of parole or to death. The recommendation shall be based on a weighing of all of the following:

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a. Whether sufficient aggravating factors exist.

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69 b. Whether aggravating factors exist which outweigh the 70 mitigating circumstances found to exist. 71 c. Based on the considerations in sub-subparagraphs a. and 72 b., whether the defendant should be sentenced to life 73 imprisonment without the possibility of parole or to death. 74 (c) If at least eight jurors determine a unanimous jury 75 determines that the defendant should be sentenced to death, the 76 jury's recommendation to the court must shall be a sentence of 77 death. If fewer than eight jurors a unanimous jury does not 78 determine that the defendant should be sentenced to death, the 79 jury's recommendation to the court must shall be a sentence of 80 life imprisonment without the possibility of parole. 81 (4) IMPOSITION OF SENTENCE OF LIFE IMPRISONMENT OR DEATH.-82 (a) If the jury has recommended a sentence of: 83 1. Life imprisonment without the possibility of parole, the court shall impose the recommended sentence of life. 84 85 2. Death, and if at least ten jurors recommend a sentence of death, the court must impose the recommended sentence of 86 87 death. The court may impose a sentence of death only if the jury 88 unanimously finds at least one aggravating factor beyond a 89 reasonable doubt. 90 3. Death, and either eight or nine jurors recommend a 91 sentence of death, the court, after considering each aggravating factor found by the jury and all mitigating circumstances, may 92 93 impose a sentence of life imprisonment without the possibility 94 of parole or a sentence of death. The court may consider only an 95 aggravating factor that was unanimously found to exist by the 96 jury. The court may impose a sentence of death only if the jury 97 unanimously finds at least one aggravating factor beyond a



98 reasonable doubt.

(b) If the defendant waived his or her right to a sentencing proceeding by a jury, the court, after considering all aggravating factors and mitigating circumstances, may impose a sentence of life imprisonment without the possibility of parole or a sentence of death. The court may impose a sentence of death only if the court finds at least one aggravating factor has been proven to exist beyond a reasonable doubt.

106 (5) ORDER OF THE COURT IN SUPPORT OF SENTENCE OF LIFE 107 IMPRISONMENT OR DEATH.-In each case in which the court imposes a 108 sentence of life imprisonment without the possibility of parole 109 or death-sentence, the court shall, considering the records of 110 the trial and the sentencing proceedings, enter a written order 111 addressing the aggravating factors set forth in subsection (7) 112 found to exist, the mitigating circumstances in subsection (8) reasonably established by the evidence, whether there are 113 114 sufficient appravating factors to warrant the death penalty, and 115 whether the aggravating factors outweigh the mitigating 116 circumstances reasonably established by the evidence. The court 117 must include in its written order the reasons for not accepting the jury's recommended sentence, if applicable. If the court 118 119 does not 120 121 122 And the title is amended as follows: Delete lines 167 - 168 123 124 and insert: 125 recommended sentence of death if a certain number of

jurors recommend a sentence of death; permitting the

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127 court to impose a sentence of life imprisonment 128 without the possibility of parole or a sentence of 129 death if a certain number of jurors recommend a 130 sentence of death; requiring the court to enter a 131 written order with findings upon imposition of 132 sentence; specifying that the SB 450

SB 450

2023450

By Senator Ingoglia

11-00433B-23 11-00433B-23 2023450 1 A bill to be entitled 30 reconvene for a hearing on the issue of penalty, having 2 An act relating to jury recommendations in death 31 determined the guilt of the accused, the trial judge may summon penalty cases; amending ss. 921.141 and 921.142, F.S.; 32 a special juror or jurors as provided in chapter 913 to make a providing for jury recommendations concerning death 33 recommendation as to determine the issue of the imposition of sentences, rather than jury determinations of 34 the penalty. If the trial jury has been waived, or if the sentences; specifying that a jury recommends a death 35 defendant pleaded quilty, the sentencing proceeding shall be sentence if at least eight jurors recommend a death 36 conducted before a jury impaneled for that purpose, unless sentence; specifying that a jury recommends a sentence 37 waived by the defendant. In the proceeding, evidence may be ç of life imprisonment without the possibility of parole 38 presented as to any matter that the court deems relevant to the 10 if fewer than eight jurors recommend a death sentence; 39 nature of the crime and the character of the defendant and shall 11 requiring the sentencing court to set forth in writing 40 include matters relating to any of the aggravating factors 12 specified findings if it imposes a death sentence; 41 enumerated in subsection (6) and for which notice has been 13 providing an effective date. provided pursuant to s. 782.04(1)(b) or mitigating circumstances 42 14 43 enumerated in subsection (7). Any such evidence that the court 15 Be It Enacted by the Legislature of the State of Florida: 44 deems to have probative value may be received, regardless of its 16 45 admissibility under the exclusionary rules of evidence, provided the defendant is accorded a fair opportunity to rebut any 17 Section 1. Subsections (1), (2), and (3) of section 46 18 921.141, Florida Statutes, are amended to read: 47 hearsay statements. However, this subsection shall not be 19 921.141 Sentence of death or life imprisonment for capital 48 construed to authorize the introduction of any evidence secured 20 felonies; further proceedings to determine sentence.-49 in violation of the Constitution of the United States or the 21 (1) SEPARATE PROCEEDINGS ON ISSUE OF PENALTY.-Upon Constitution of the State of Florida. The state and the 50 22 conviction or adjudication of guilt of a defendant of a capital defendant or the defendant's counsel shall be permitted to 51 23 felony, the court shall conduct a separate sentencing proceeding 52 present argument for or against sentence of death. 24 to determine whether the defendant should be sentenced to death 53 (2) FINDINGS AND RECOMMENDED SENTENCE BY THE JURY .-25 54 or life imprisonment as authorized by s. 775.082. The proceeding (a) This subsection applies only if the defendant has not 26 shall be conducted by the trial judge before the trial jury as 55 waived his or her right to a sentencing recommendation 27 soon as practicable, if the defendant has not waived his or her 56 proceeding by a jury. 2.8 right to a sentencing recommendation by a jury. If, through 57 (b) After hearing all the evidence, the jury shall 29 impossibility or inability, the trial jury is unable to deliberate and render an advisory sentence to the court, based 58 Page 1 of 9 Page 2 of 9 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions.

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59	upon the following matters:
60	1. Whether sufficient aggravating factors exist as
61	enumerated in subsection (6). A finding that an aggravating
62	factor exists must be unanimous.
63	2. Whether sufficient mitigating circumstances exist which
64	outweigh the aggravating factors found to exist.
65	3. Based on these considerations, whether the defendant
66	should be sentenced to life imprisonment or death.
67	(c) If at least eight jurors determine that the defendant
68	should be sentenced to death, the jury's recommendation to the
69	court shall be a sentence of death. If fewer than eight jurors
70	determine that the defendant should be sentenced to death, the
71	jury's recommendation to the court shall be a sentence of life
72	imprisonment without the possibility of parole.
73	(3) FINDINGS IN SUPPORT OF SENTENCE OF DEATH
74	Notwithstanding the recommendation of the jury, the court, after
75	weighing the aggravating and mitigating circumstances, shall
76	enter a sentence of life imprisonment or death, but if the court
77	imposes a sentence of death, it shall set forth in writing its
78	findings upon which the sentence of death is based as to the
79	facts:
80	(a) That sufficient aggravating factors exist as enumerated
81	in subsection (6).
82	(b) That there are insufficient mitigating circumstances to
83	outweigh the aggravating factors.
84	(a) After hearing all of the evidence presented regarding
85	aggravating factors and mitigating circumstances, the jury shall
86	deliberate and determine if the state has proven, beyond a
87	reasonable doubt, the existence of at least one aggravating
	Page 3 of 9

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i	11-00433B-23 2023450
88	factor set forth in subsection (6).
89	(b) The jury shall return findings identifying each
90	aggravating factor found to exist. A finding that an aggravating
91	factor exists must be unanimous. If the jury:
92	1. Does not unanimously find at least one aggravating
93	factor, the defendant is ineligible for a sentence of death.
94	2. Unanimously finds at least one aggravating factor, the
95	defendant is eligible for a sentence of death and the jury shall
96	make a recommendation to the court as to whether the defendant
97	shall be sentenced to life imprisonment without the possibility
98	of parole or to death. The recommendation shall be based on a
99	weighing of all of the following:
100	a. Whether sufficient aggravating factors exist.
101	b. Whether aggravating factors exist which outweigh the
102	mitigating circumstances found to exist.
103	c. Based on the considerations in sub-subparagraphs a. and
104	b., whether the defendant should be sentenced to life
105	imprisonment without the possibility of parole or to death.
106	(c) If a unanimous jury determines that the defendant
107	should be sentenced to death, the jury's recommendation to the
108	court shall be a sentence of death. If a unanimous jury does not
109	determine that the defendant should be sentenced to death, the
110	jury's recommendation to the court shall be a sentence of life
111	imprisonment without the possibility of parole.
112	(3) IMPOSITION OF SENTENCE OF LIFE IMPRISONMENT OR DEATH
113	(a) If the jury has recommended a sentence of:
114	1. Life imprisonment without the possibility of parole, the
115	court shall impose the recommended sentence.
116	2. Death, the court, after considering each aggravating

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 $\textbf{CODING: Words } \underline{stricken} \text{ are deletions; words } \underline{underlined} \text{ are additions.}$ 

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117	factor found by the jury and all mitigating circumstances, may	146	chapter 913 to make a recommendation a	s to <del>determine the issue</del>
118	impose a sentence of life imprisonment without the possibility	147	of the imposition of the penalty. If t	he trial jury has been
119	of parole or a sentence of death. The court may consider only an	148	waived, or if the defendant pleaded gu	ilty, the sentencing
120	aggravating factor that was unanimously found to exist by the	149	proceeding shall be conducted before a	jury impaneled for that
121	<del>jury.</del>	150	purpose, unless waived by the defendan	t. In the proceeding,
122	(b) If the defendant waived his or her right to a	151	evidence may be presented as to any ma	tter that the court deems
123	sentencing proceeding by a jury, the court, after considering	152	relevant to the nature of the crime an	d the character of the
124	all aggravating factors and mitigating circumstances, may impose	153	defendant and shall include matters re	lating to any of the
125	a sentence of life imprisonment without the possibility of	154	aggravating factors enumerated in subs	ection (7) and for which
126	parole or a sentence of death. The court may impose a sentence	155	notice has been provided pursuant to s	. 782.04(1)(b) or
127	of death only if the court finds that at least one aggravating	156	mitigating circumstances enumerated in	subsection (8). Any such
128	factor has been proven to exist beyond a reasonable doubt.	157	evidence that the court deems to have	probative value may be
129	Section 2. Subsections (2), (3), and (4) of section	158	received, regardless of its admissibil	ity under the exclusionary
130	921.142, Florida Statutes, are amended to read:	159	rules of evidence, provided the defend	ant is accorded a fair
131	921.142 Sentence of death or life imprisonment for capital	160	opportunity to rebut any hearsay state	ments. However, this
132	drug trafficking felonies; further proceedings to determine	161	subsection shall not be construed to a	uthorize the introduction
133	sentence	162	of any evidence secured in violation o	f the Constitution of the
134	(2) SEPARATE PROCEEDINGS ON ISSUE OF PENALTYUpon	163	United States or the Constitution of t	he State of Florida. The
135	conviction or adjudication of guilt of a defendant of a capital	164	state and the defendant or the defenda	.nt's counsel shall be
136	felony under s. 893.135, the court shall conduct a separate	165	permitted to present argument for or a	gainst sentence of death.
137	sentencing proceeding to determine whether the defendant should	166	(3) FINDINGS AND RECOMMENDED SENT	ENCE BY THE JURY
138	be sentenced to death or life imprisonment as authorized by $s$ .	167	(a) This subsection applies only	if the defendant has not
139	775.082. The proceeding shall be conducted by the trial judge	168	waived his or her right to a sentencin	g recommendation
140	before the trial jury as soon as practicable, if the defendant	169	<del>proceeding</del> by a jury.	
141	has not waived his or her right to a sentencing recommendation	170	(b) After hearing all the evidence	e, the jury shall
142	by a jury. If, through impossibility or inability, the trial	171	deliberate and render an advisory sent	ence to the court, based
143	jury is unable to reconvene for a hearing on the issue of	172	upon the following matters:	
144	penalty, having determined the guilt of the accused, the trial	173	1. Whether sufficient aggravating	factors exist as
145	judge may summon a special juror or jurors as provided in	174	enumerated in subsection (7). A findin	g that an aggravating
	Page 5 of 9		Page 6 of 9	I
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factor exists must be unanimous.		204	factor exists must be unanimous.	
2. Whether sufficient mitigating circumst	ances exist which	205	1. Does not unanimously fir	nd at least one aggravating
outweigh the aggravating factors found to exis	t.	206	factor, the defendant is ineligi	ble for a sentence of death.
3. Based on these considerations, whether	the defendant	207	2. Unanimously finds at lea	est one aggravating factor, the
should be sentenced to life imprisonment or de	ath.	208	defendant is eligible for a sent	ence of death and the jury shall
(c) If at least eight jurors determine th	at the defendant	209	make a recommendation to the cou	irt as to whether the defendant
should be sentenced to death, the jury's recom	mendation to the	210	shall be sentenced to life impri	sonment without the possibility
court shall be a sentence of death. If fewer t	han eight jurors	211	of parole or to death. The recom	mendation shall be based on a
determine that the defendant should be sentence	ed to death, the	212	weighing of all of the following	ŧ÷
jury's recommendation to the court shall be a	sentence of life	213	a. Whether sufficient aggra	wating factors exist.
imprisonment without the possibility of parole	<u>.</u>	214	b. Whether aggravating fact	ors exist which outweigh the
(4) FINDINGS IN SUPPORT OF SENTENCE OF DE	ATH	215	mitigating circumstances found t	<del>o exist.</del>
Notwithstanding the recommendation of the jury	, the court, after	216	c. Based on the considerati	ons in sub-subparagraphs a. and
weighing the aggravating and mitigating circum	stances, shall	217	b., whether the defendant should	be sentenced to life
enter a sentence of life imprisonment or death	, but if the court	218	imprisonment without the possibi	lity of parole or to death.
imposes a sentence of death, it shall set fort	h in writing its	219	(c) If a unanimous jury det	ermines that the defendant
findings upon which the sentence of death is b	ased as to the	220	should be sentenced to death, th	ne jury's recommendation to the
facts:		221	court shall be a sentence of dea	th. If a unanimous jury does not
(a) That sufficient aggravating factors e	xist as enumerated	222	determine that the defendant she	ould be sentenced to death, the
in subsection (7).		223	jury's recommendation to the cou	art shall be a sentence of life
(b) That there are insufficient mitigating	g circumstances to	224	imprisonment without the possibi	lity of parole.
outweigh the aggravating factors.		225	(4) IMPOSITION OF SENTENCE	OF LIFE IMPRISONMENT OR DEATH
(a) After hearing all of the evidence pre-	sented regarding	226	(a) If the jury has recomme	ended a sentence of:
aggravating factors and mitigating circumstance	es, the jury shall	227	1. Life imprisonment without	t the possibility of parole, the
deliberate and determine if the state has prov	en, beyond a	228	court shall impose the recommend	led sentence.
reasonable doubt, the existence of at least on	e aggravating	229	2. Death, the court, after	considering each aggravating
factor set forth in subsection (7).		230	factor found by the jury and all	. mitigating circumstances, may
(b) The jury shall return findings identi	fying each	231	impose a sentence of life impris	conment without the possibility
aggravating factor found to exist. A finding t	hat an aggravating	232	of parole or a sentence of death	. The court may consider only an
			_	0

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233	aggravating factor that was unanimously found to exist by the
234	jury.
235	(b) If the defendant waived his or her right to a
236	sentencing proceeding by a jury, the court, after considering
237	all aggravating factors and mitigating circumstances, may impose
238	a sentence of life imprisonment without the possibility of
239	parole or a sentence of death. The court may impose a sentence
240	of death only if the court finds at least one aggravating factor
241	has been proven to exist beyond a reasonable doubt.
242	Section 3. This act shall take effect July 1, 2023.
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	Page 9 of 9
	<b>CODING:</b> Words stricken are deletions; words <u>underlined</u> are additions.

# THE FLORIDA SENATE

Tallahassee, Florida 32399-1100



COMMITTEES: Finance and Tax, *Chair* Appropriations Appropriations Committee on Criminal and Civil Justice Banking and Insurance Children, Families, and Elder Affairs Criminal Justice Ethics and Elections

SELECT COMMITTEE: Select Committee on Resiliency

JOINT COMMITTEE: Joint Administrative Procedures Committee, Alternating Chair

SENATOR BLAISE INGOGLIA 11th District

February 15, 2023

The Honorable Jonathan Martin, Chair Criminal Justice Committee 311 Senate Office Building 402 South Monroe Street Tallahassee, FL 32399

### Re: SB 450 Jury Recommendations in Death Penalty

Chair Martin,

SB 450 has been referred to the Criminal Justice Committee as its first committee of reference. I respectfully request that it be placed on the agenda at your earliest convenience.

If I may answer questions or be of assistance, please do not hesitate to contact me. Thank you for your leadership and consideration.

Regards,

Blaise Ingoglia State Senator, District 11

Cc: Amanda Stokes, Staff Director Sue Arnold, Administrative Assistant

		Т	he Florida Se	nate		
	3/6/23		RANCE	RECORD		
SR,r	Meeting Date		ver both copies of th essional staff conduc		Bill Number or To	pic
Name	Committee Ryan	Petty		Phone	Amendment Barcode (if a	applicable)
Address	Street	e Wales Altur	as RP	Email	can @ stand with par	rkland.org
	Butow	FL	33.830			
	City	State	Zip			
	Speaking: For	Against Informat	ion <b>OR</b>	Waive Speaking	g: 🗌 In Support 🗌 Against	
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While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. <u>2020-2022 Joint Rules.pdf (flsenate.gov)</u>

This form is part of the public record for this meeting.

3/6/23 Meeting Date	The Florida Senate APPEARANCE RECO Deliver both copies of this form to	Bill Number or Topic
<u>Schafelliminal JUS</u> K Committee	Senate professional staff conducting the meetir	Amendment Barcode (if applicable)
Name Tony Monto	alta Phone	954-614-6814
Address 1/208 NW7	0th Ct Email	Findo Gran fac MMIS
Street Parkland FL City Sta	- <u>33076</u> ate Zip	
Speaking: For Agains	t Information <b>OR</b> Waive Spea	aking: 🗌 In Support 🔲 Against
	PLEASE CHECK ONE OF THE FOLLOW	/ING:
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 JointRules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

A 3/6/2023 Meeting Date (MMM) tusnie	The Florida Senate <b>APPEARANCE RECORD</b> Deliver both copies of this form to Senate professional staff conducting the meeting	613564
Name HUNEY POILULY	Phone	Amendment Barcode (if applicable)
Address 300 S DUNAL St	Email	
tallahusse M City Sta		
Speaking: For Agains	t 🗌 Information <b>OR</b> Waive Speakir	ng: 🚺 In Support 🔲 Against
Ĭ	PLEASE CHECK ONE OF THE FOLLOWING	G:
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 JointRules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

3/6/23 Meeting Date Criminal Just	The Florida Senate <b>APPEARANCE RECORD</b> Deliver both copies of this form to Senate professional staff conducting the meeting	Bill Number or Topic
Name	Gladson- State Attorney Gladson- 5th Circuit Phone	Amendment Barcode (if applicable)
Address <u>IIO Nw</u>	1st Ave ste 500 Email	
City	FC         34480           State         Zip	
Speaking:	Against Information <b>OR</b> Waive Speaking	g: 🗌 In Support 🔲 Against
	PLEASE CHECK ONE OF THE FOLLOWING:	
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. <u>2020-2022 Joint Rules.pdf (flsenate.gov)</u>

This form is part of the public record for this meeting.

March 6, 2023 Meeting Date Criminal Justice		The Florida Senate <b>APPEARANCE RECORD</b> Deliver both copies of this form to Senate professional staff conducting the meeting		SB 450 Bill Number or Topic 613564	
	nittee d Dimmig			Phone863	Amendment Barcode (if applicable) 3 534-4250
Address 255 N	Broadway			<sub>Email</sub> rdir	mmig@pd10.org
Baarto <sup>City</sup>	W	Florida State	<b>33831</b> Zip		
Speaking	: For A	gainst 🔲 Informatio	n <b>OR</b>	Waive Speaking:	In Support Against
		PLEASE CHE	CK ONE OF T	HE FOLLOWING:	
I am appearing wi compensation or s		I am a re represer	gistered lobbyist hting:	t,	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:
FLO	RIOA Pu	BLIC DEFEN	DAR H	SSOCIATION	v

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

3/6/2023 Meeting Date Clining Dustice	The Florida Senate APPEARANCE RECORD Deliver both copies of this form to Senate professional staff conducting the meeting	SB 450 Bill Number or Topic
Name Dustin Feddon	Phone 850 Email Fide	Amendment Barcode (if applicable) 19337756 Sting @ Josephhase w.eng
Address 202 East Diadtor Street Tallaharru FL City State	32302 Zip	Strifled Josephinase us one
Speaking: For Against	Information <b>OR</b> Waive Speaking:	In Support 🗌 Against
I am appearing without compensation or sponsorship.	PLEASE CHECK ONE OF THE FOLLOWING:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

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216/2023	The Florida Senat	VP	450
Meeting Date Criminal Justice	Deliver both copies of this for Senate professional staff conducting	m to	Bill Number or Topic
Name Committee Davis		Phone (954) 59	Amendment Barcode (if applicable) 9 - 5727 7
Address 4870 Deer Lak	e Drive	Email Zuri EDani	Ognavil. Con
Street Julksonwille City	FL 32246 State Zip	-	
Speaking: 🗌 For 🗹 A	against Information <b>OR</b> Wa	<b>iive Speaking:</b> In Supp	port 🗌 Against
	PLEASE CHECK ONE OF THE F	OLLOWING:	
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	so (tr	m not a lobbyist, but received mething of value for my appearance avel, meals, lodging, etc.), onsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. <u>2020-2022 Joint Rules.pdf (flsenate.gov)</u>

This form is part of the public record for this meeting.

7	The Florida Senate	
03/06/23	<b>APPEARANCE RECORD</b>	SB 450
Meeting Date Criminal Justice	Deliver both copies of this form to Senate professional staff conducting the meeting	Bill Number or Topic
Committee		Amendment Barcode (if applicable)
Name Christie Arna	>ld Phone 4	07-312-5374
Address 261 W Pank Ave	Email <u>Cav</u>	rhold@flaccb.ovg
Tallahassee F City sta	te Zip	
Speaking: For Against	Information <b>OR</b> Waive Speaking:	In Support Against
	PLEASE CHECK ONE OF THE FOLLOWING:	
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing: Flowidd Conference of Catholic Bishops	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf (flsenate.gov)

This form is part of the public record for this meeting.

March C 0000	The	e Florida Se	nate	
March 6, 2023	_ APPEAF	RANCE	RECORD	SB 450
Meeting Date Criminal Justice		both copies of th onal staff conduc	is form to ting the meeting	Bill Number or Topic
Name Committee Andrew Grosmair	e		Phone 85	Amendment Barcode (if applicable)
Address 4487 Argyle Lane	)		Email de	aconandy@cocathedral.cor
Tallahassee	FL	32309		
City	State	Zip		
Speaking: For 📝 Ag	jainst 🔲 Information	OR	Waive Speaking	: 🔲 In Support 🔲 Against
	PLEASE CHEC	K ONE OF TH	E FOLLOWING:	
I am appearing without compensation or sponsorship.	l am a regi representi	stered lobbyist, ng:		I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:
While it is a tradition to encourage public testimony tim				

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 JointRules.pdf (fisenate.gov)

This form is part of the public record for this meeting.

3/6/2023 Meeting Date COMINAL SUSPICE Committee Name Herman Lindso	The Florida Senate <b>APPEARANCE RECO</b> Deliver both copies of this form to Senate professional staff conducting the me EXECUTIVE Director, Witness to Innocence Pho	Bill Number or Topic eeting Amendment Barcode (if applicable)
Address 1400 NE 4 Street Pompano Reach City Speaking: For Agains	FL 33064 The Zip	peaking: In Support Against
I am appearing without compensation or sponsorship.	PLEASE CHECK ONE OF THE FOLLO	DWING: I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by: WHMCSS HOLMOCCCC

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. <u>2020-2022. JointRules.pdf (flsenate.gov)</u>

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	The Florida Se	enate	
3.6.23	APPEARANCE	RECORD	450
Meeting Date	Deliver both copies of t	his form to	Bill Number or Topic
65	Senate professional staff condu	icting the meeting	
Committee			Amendment Barcode (if applicable)
Name Barney Bishop T	IT	Phone	850.510.9922
Address 1454 Vient Can Street	rre Drive	Email <u>bar</u>	vere barneybishop.com
TAII	FL 32308	3	
City S Speaking: For Again	State Zip	Waive Speaking:	In Support Against
	PLEASE CHECK ONE OF T	HE FOLLOWING:	
I am appearing without compensation or sponsorship.	Fla. Smart Alliance		I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. <u>2020-2022. JointRules.pdf (flsenate.gov)</u>

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		Т	he Florida Senat	e	
3/6/2	023	APPEA	<b>ARANCE RI</b>	ECORD	450
Crimi	Meeting Date nal Justice		ver both copies of this for essional staff conducting		Bill Number or Topic
	Committee				Amendment Barcode (if applicable)
Name	Matt Dunagan			Phone	877-2165
Address	2617 Mahan Driv	/e		Email mdu	nagan@flsheriffs.org
	Tallahassee	FL	32308		
	<i>City</i> Speaking: For	State	zip ion <b>OR</b> Wa	ive Speaking:	In Support 🔲 Against
		PLEASE CH	ECK ONE OF THE F	OLLOWING:	
	n appearing without npensation or sponsorship.	repres	registered lobbyist, senting: Sheriffs Associa	ation	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 JointRules.pdf (flsenate.gov)

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March	6, 2023	APP	The Florida So <b>EARANCE</b>		450	
Meeting Date Criminal Justice			Deliver both copies of this form to Senate professional staff conducting the meeting		Bill Number or Topic	
Name	Committee Pamela Burch Fort			850-42	25-1344	arcode (if applicable)
Address	104 South Monroe	Street		TcgLo Email	bby@aol.com	
	Street Tallahassee	FL	<b>32301</b> Zip			Reset Form
	City Speaking: For	State		Waive Speaking:	In Support	Against
l a co	m appearing without mpensation or sponsorship.		SE CHECK ONE OF I am a registered lobby representing: ACP Florida St			yist, but received value for my appearance odging, etc.),

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

	3/6/23 Meeting Date	The Florida Sena APPEARANCE R Deliver both copies of this for Senate professional staff conducting	ECORD	SB450 Bill Number or Topic
Name	Committee AARON FL ASSN	"WAIT" WAYET OF CREM DEF LAWYER	_ Phone	Amendment Barcode (if applicable) 497)435-3194
Address	S Street City	State Zip	_ Email	
	Speaking: For		/aive Speaking:	In Support Against
		PLEASE CHECK ONE OF THE	FOLLOWING:	
	m appearing without mpensation or sponsorship.	I am a registered lobbyist, representing:		I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

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3/6/23	The Florida Senate	
Criving Date	Deliver both copies of this form to Show enate professional staff conducting the meeting	Bill Number or Topic
Name NR Hi	MS Phone	786-363-104
Address H323 W.	Flagler of Email	hines@acluff.org
Tallabors	State Zip	
Speaking: For A	gainst Information <b>OR</b> Waive Speaking	g: 🗌 In Support 🗍 Against
	PLEASE CHECK ONE OF THE FOLLOWING:	
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.),
	ACLU=FL	sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. <u>2020-2022 Joint Rules.pdf (flsenate.gov)</u>

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# CourtSmart Tag Report

Room: SB 110 Caption: Sena	Case No.: te Criminal Justice Committee	Type: Judge:
	023 3:35:26 PM 023 5:25:49 PM Length: 01:50:24	
	023 5:25:49 PM Length: 01:50:24 Meeting called to order, roll call Quorum is present Chair Martin makes opening remarks Tab 1- SPB 7012, OGSR/Victim of an Incident of Mass Chair Martin turns chair over to Senator Perry Chair Perry recognizes Senator Martin Senator Martin explains the bill Questions: Senator Pizzo Senator Martin Chair Perry reads appearance cards waiving Roll call on SPB 7012 Chair Perry reports the bill Tab 2- SB 382, Compensation for Wrongfully Incarced Chair Perry recognizes Senator Bradley Senator Bradley explains the bill Amendment 653022 Senator Bradley waives close Chair Perry reports amendment Questions: Senator Pizzo Senator Pizzo Senator Bradley Senator Pizzo Senator Bradley Senator Pizzo Senator Bradley Senator Pizzo Senator Bradley Chair Perry recognizes cards to speak Dr. Adina Thompson, Innocence Project of Florida Chair Perry reads appearance cards waiving Chair Perry recognizes Herman Lindsay to speak Herman Lindsay, Executive Director, Witness to Innoc	rated Persons by Senator Bradley
3:48:53 PM 3:49:14 PM 3:49:17 PM 3:49:24 PM 3:49:24 PM 3:49:52 PM 3:50:34 PM 3:50:34 PM 3:51:38 PM 3:52:27 PM 3:52:27 PM 3:53:17 PM 3:53:34 PM 3:53:34 PM 3:53:59 PM 3:54:11 PM 3:55:04 PM 3:55:04 PM 3:55:23 PM 3:55:23 PM 3:57:15 PM 3:57:31 PM	Senator Pizzo Herman Lindsay Senator Pizzo Herman Lindsay Senator Ingoglia Herman Lindsay Debate: Senator Powell Senator Pizzo Senator Bradley closes on the bill Roll call on SB 382 Chair Perry reports the bill Tab 3- SB 450, Jury Recommendations in Death Pen Amendment 613564 Chair Perry recognizes Senator Ingoglia Senator Ingoglia explains the amendment Amendment 297178 Senator Ingoglia explains the amendment Questions: Senator Pizzo Senator Ingoglia	

3:58:06 PM	Senator Pizzo
3:58:47 PM	Senator Ingoglia
3:59:12 PM	Senator Pizzo
3:59:58 PM	Senator Ingoglia
4:00:18 PM	Senator Pizzo
4:00:55 PM	Senator Ingoglia
4:01:36 PM	Senator Pizzo
4:01:54 PM	
	Senator Ingoglia
4:02:53 PM	Senator Ingoglia waives close
4:03:09 PM	Chair Perry reports the amendment
4:03:21 PM	Senator Ingoglia
4:04:22 PM	Chair Perry recognizes appearance cards to speak
4:04:42 PM	Tony Montalto
4:06:33 PM	Ryan Petty
4:08:12 PM	Senator Ingoglia waives close
4:08:17 PM	Chair Perry reports amendment
4:08:22 PM	Chair Perry turns the chair back over the Chair Martin
4:08:41 PM	Questions:
4:08:47 PM	Senator Powell
4:09:12 PM	Senator Ingoglia
4:09:31 PM	Senator Powell
4:10:21 PM	Senator Ingoglia
4:10:51 PM	Senator Powell
4:10:58 PM	Senator Ingoglia
4:11:30 PM	Senator Powell
4:11:44 PM	Senator Ingoglia
4:11:50 PM	Senator Powell
4:12:08 PM	Senator Ingoglia
4:12:13 PM	Chair Martin
4:12:16 PM	Senator Ingoglia
4:12:57 PM	Senator Powell
4:13:33 PM	Senator Ingoglia
4:13:40 PM	Senator Powell
4:14:33 PM	Senator Ingoglia
4:17:20 PM	Senator Powell
4:17:54 PM	Senator Ingoglia
4:19:30 PM	Senator Powell
4:20:14 PM	
4:20:59 PM	Senator Ingoglia
	Senator Perry
4:21:37 PM	Senator Ingoglia
4:22:17 PM	Senator Polsky
4:22:38 PM	Senator Ingoglia
4:23:21 PM	Senator Polsky
4:23:39 PM	Senator Ingoglia
4:25:24 PM	Senator Polsky
4:25:40 PM	Senator Ingoglia
4:26:29 PM	Senator Polsky
4:26:48 PM	Senator Ingoglia
4:28:16 PM	Senator Polsky
4:28:31 PM	Senator Ingoglia
4:28:47 PM	Senator Pizzo
4:29:19 PM	Senator Ingoglia
4:29:50 PM	Senator Pizzo
4:30:19 PM	Senator Ingoglia
4:30:28 PM	Senator Pizzo
4:31:09 PM	Senator Ingoglia
4:31:30 PM	Senator Pizzo
4:33:28 PM	Senator Ingoglia
4:34:38 PM	Senator Pizzo
4:34:49 PM	Senator Ingoglia
4:35:21 PM	Senator Pizzo
4:36:21 PM	Senator Ingoglia

4:36:26 PM	Senator Pizzo
4:38:11 PM	Chair Martin recognizes appearance cards to speak
4:38:23 PM	Bill Gladson, State Attorney, 5th Circuit
4:39:10 PM	Senator Pizzo
4:39:17 PM	Bill Gladson
4:39:52 PM	Senator Pizzo
4:40:35 PM	Bill Gladson
4:40:44 PM	Senator Pizzo
4:41:05 PM	Bill Gladson
4:41:27 PM	Senator Pizzo
4:41:58 PM	Bill Gladson
4:42:11 PM	Senator Pizzo
4:42:17 PM	Bill Gladson
4:42:40 PM	Senator Pizzo
4:42:45 PM	Bill Gladson
4:43:40 PM	Howard Dimmig, Florida Public Defender Association
4:50:43 PM	Senator Perry
4:51:08 PM	Howard Dimmig
4:51:22 PM	Senator Perry
4:51:33 PM	Chair Martin
4:51:35 PM	
	Howard Dimmig
4:51:58 PM	Senator Ingoglia
4:52:09 PM	Howard Dimmig
4:52:52 PM	Senator Ingoglia
4:53:04 PM	Howard Dimmig
4:53:20 PM	Senator Ingoglia
4:53:38 PM	Howard Dimmig
4:53:41 PM	Senator Ingoglia
4:53:59 PM	Howard Dimmig
4:54:10 PM	Senator Pizzo
4:54:27 PM	Howard Dimmig
4:55:16 PM	Senator Pizzo
4:55:29 PM	Howard Dimmig
4:55:58 PM	Senator Pizzo
4:56:27 PM	Howard Dimmig
4:56:41 PM	Senator Pizzo
4:57:19 PM	Howard Dimmig
4:57:34 PM	Senator Pizzo
4:58:14 PM	Howard Dimmig
4:59:19 PM	Dustin Feddon
5:01:13 PM	Zuri Davis
5:02:55 PM	Christie Arnold, Florida Conference of Catholic Bishops
5:04:11 PM	Senator Pizzo
5:04:23 PM	Christie Arnold
5:04:29 PM	Senator Pizzo
5:04:50 PM	Christie Arnold
5:04:56 PM	Senator Pizzo
5:05:07 PM	Christie Arnold
5:05:20 PM	Andrew Grosmaire
5:07:16 PM	Herman Lindsay, Executive Witness, Director to Innocence
5:09:02 PM	Senator Pizzo
5:09:24 PM	Herman Lindsay
5:10:47 PM	Chair Martin reads appearance cards waiving
5:11:29 PM	Debate:
5:11:31 PM	Senator Pizzo
5:17:20 PM	Senator Polsky
5:20:50 PM	Senator Ingoglia closes on the bill
5:24:21 PM	Roll call on SB 450
5:24:40 PM	Chair Martin reports the bill
5:24:57 PM	Senator Yarborough moves to record a missed vote
5:25:18 PM	Chair Martin moves to record a missed vote
5:25:33 PM	Senator Perry moves to adjourn

## 5:25:39 PM Meeting adjourned