#### The Florida Senate

**COMMITTEE MEETING EXPANDED AGENDA** 

#### COMMERCE AND TOURISM Senator Montford, Chair Senator Gainer, Vice Chair

	MEETING DATE: TIME: PLACE: MEMBERS:	Monday, November 6, 2017 4:00—6:00 p.m. <i>Toni Jennings Committee Room</i> , 110 Senate Office Building Senator Montford, Chair; Senator Gainer, Vice Chair; Senators Gibso Rodriguez, and Young	n, Hutson, Latvala, Passidomo,
TAB	BILL NO. and INTR	BILL DESCRIPTION and DDUCER SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	<b>SB 56</b> Book (Similar H 163)	Tax Exemption for Diapers and Incontinence Products; Exempting from the sales and use tax the sale for human use of diapers, incontinence undergarments, incontinence pads, or incontinence liners, etc. CM 11/06/2017 Favorable AFT AP	Favorable Yeas 8 Nays 0
2	<b>SB 76</b> Garcia (Identical H 519)	Small Business Saturday Sales Tax Holiday; Defining the term "small business"; providing that small businesses are not required to collect the sales and use tax on the retail sale of certain items of tangible personal property during a specified timeframe, etc. CM 11/06/2017 Favorable AFT AP	Favorable Yeas 8 Nays 0
3	SB 170 Grimsley	Rural Economic Development Initiative; Revising the duties, responsibilities, and membership of the Rural Economic Development Initiative; deleting a provision limiting the number of rural areas of opportunity that may be designated; deleting a provision listing the economic development incentives for which the Governor may waive criteria requirements or similar provisions, etc. CM 11/06/2017 Favorable AG GO RC	Favorable Yeas 8 Nays 0

Other Related Meeting Documents

Prepared By: The Profe			s of the latest date listed below.)		
	essional Staff of	the Committee on	Commerce and Tourism		
BILL: SB 56					
Senator Book and others					
Tax Exemption for Diapers and Incontinence Products					
November 3, 2017	REVISED:				
T STAFF	DIRECTOR	REFERENCE	ACTION		
МсКау	/	СМ	Favorable		
		AFT			
		AP			
	enator Book and oth Tax Exemption for D Tovember 3, 2017	enator Book and others Fax Exemption for Diapers and Inc November 3, 2017 REVISED:	enator Book and others Sax Exemption for Diapers and Incontinence Produces November 3, 2017 REVISED: T STAFF DIRECTOR REFERENCE McKay CM AFT		

#### I. Summary:

SB 56 exempts the sale of diapers and certain incontinence products from state sales and use tax.

The Revenue Estimating Conference has estimated the fiscal impact of a sales tax exemption for diapers and incontinence products will reduce General Revenue receipts by \$19.6 million in Fiscal Year 2018-2019 and by \$46.9 million on a recurring basis. The bill reduces local revenue by \$5 million in Fiscal Year 2018-2019 and by \$12 million on a recurring basis. The Department of Revenue is expected to incur additional costs of approximately \$56,000 to notify sales tax dealers of the tax exemption.

The bill provides an effective date of January 1, 2019.

#### II. Present Situation:

#### Florida Sales and Use Tax

Florida levies a six percent state sales and use tax on the sale or rental of most tangible personal property, admissions, rentals of transient accommodations, rental of commercial real estate, and a limited number of services.<sup>1</sup> In addition to the six percent state sales tax, Florida law authorizes counties to levy discretionary sales surtaxes.<sup>2</sup> Sales tax is added to the price of taxable goods or services and the tax is collected from the purchaser at the time of sale.

Chapter 212, F.S., contains statutory provisions that authorize the levy and collection of Florida's sales and use tax, as well as the exemptions and credits applicable to certain items or

<sup>&</sup>lt;sup>1</sup> Chapter 212, F.S.

<sup>&</sup>lt;sup>2</sup> Sections 212.054 and 212.055, F.S.

uses under specified circumstances. There are currently more than 250 different exemptions, exclusions, deductions, and credits from sales and use tax.<sup>3</sup>

Medical products and supplies considered necessary to human health are among the items exempt from sales and use tax.<sup>4</sup> Such products and supplies include ostomy pouches, catheters, and mastectomy pads. Common household remedies used in the cure, mitigation, treatment, or prevention of illness or disease are also exempt from sales and use tax. Alcohol wipes, bandages, and gauze are examples of common household remedies. Certain products relating to infants are also exempt, including baby food, formulas, and teething lotion.<sup>5</sup>

Diapers are not currently exempt from sales and use tax in Florida.<sup>6</sup>

#### **Other States**

Currently, twelve states and the District of Columbia<sup>7</sup> do not subject the sale of diapers to state sales tax.<sup>8</sup> Massachusetts,<sup>9</sup> Minnesota,<sup>10</sup> Pennsylvania,<sup>11</sup> New Jersey,<sup>12</sup> New York,<sup>13</sup> Rhode Island,<sup>14</sup> and Vermont<sup>15</sup> provide sales tax exemptions for diapers or incontinence products. Connecticut<sup>16</sup> and Maryland<sup>17</sup> provide a tax exemption for disposable pads used for incontinency, but not baby diapers.

#### III. Effect of Proposed Changes:

The bill provides a state sales tax exemption for the sale of the following items:

- Diapers;
- Incontinence undergarments;
- Incontinence pads; and
- Incontinence liners.

The bill provides an effective date of January 1, 2019.

<sup>&</sup>lt;sup>3</sup> Florida Revenue Estimating Conference, *Florida Tax Handbook*, (2017), *available at* <u>http://edr.state.fl.us/content/revenues/reports/tax-handbook/taxhandbook2017.pdf</u> (last visited Nov. 1, 2017).

<sup>&</sup>lt;sup>4</sup> See s. 212.08(2)(a), F.S. and

<sup>&</sup>lt;sup>5</sup> The Department of Business and Professional Regulation is responsible for prescribing and approving a list of common household remedies, which is then certified by the Department of Revenue, *available at* 

http://floridarevenue.com/Forms\_library/current/dr46nt.pdf (last visited Nov. 1, 2017).

<sup>&</sup>lt;sup>6</sup> However, diapers for children and adults, diaper bags, and diaper inserts have been temporarily exempt from sales tax during sales tax holidays. *See* Rule 12AER17-01, F.A.C.

<sup>&</sup>lt;sup>7</sup> D.C. Code § 47-2005.

<sup>&</sup>lt;sup>8</sup> Alaska, Delaware, Montana, New Hampshire, and Oregon do not impose a state sales tax.

<sup>&</sup>lt;sup>9</sup> Mass. Gen. Laws ch. 64H, § 6.

<sup>&</sup>lt;sup>10</sup> Minn. Stat. § 297A.67.9.

<sup>&</sup>lt;sup>11</sup> 72 Pa. Cons. Stat. § 7204.

<sup>&</sup>lt;sup>12</sup> N.J. Stat. Ann. 54:32B-8.4

<sup>&</sup>lt;sup>13</sup> N.Y. Tax Law § 1115.

<sup>&</sup>lt;sup>14</sup> Code. R.I. S.U. 07-13.

<sup>&</sup>lt;sup>15</sup> Minn. Stat. § 297A.67.9.

<sup>&</sup>lt;sup>16</sup> Conn. Gen. Stat. § 12-412.

<sup>&</sup>lt;sup>17</sup> Md. Tax-Gen. Code Ann., § 11-211.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

Article VII, s. 18 of the Florida Constitution governs laws that require counties and municipalities to spend funds or that limit their ability to raise revenue or receive state tax revenue.

Subsection (b) of Article VII, s. 18 of the Florida Constitution provides that, except upon approval by each house of the Legislature by two-thirds vote of its membership, the Legislature may not enact, amend, or repeal any general law if the anticipated effect of doing so would be to reduce the authority that municipalities or counties have to raise revenue in the aggregate.<sup>18</sup> However, these requirements do not apply to laws that have an insignificant fiscal impact on local governments, which for Fiscal Year 2017-2018, is approximately \$2.08 million or less.<sup>19</sup>

The REC has estimated the bill reduces local revenue by \$2.5 million in Fiscal Year 2018-2019 and by \$6 million on a recurring basis. Therefore, the bill may require a two-thirds vote of approval by each house of the Legislature.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

The Revenue Estimating Conference has estimated the fiscal impact of a sales tax exemption for diapers and incontinence products will reduce General Revenue receipts by \$19.6 million in Fiscal Year 2018-2019 and by \$46.9 million on a recurring basis.

B. Private Sector Impact:

Indeterminate, but positive. Individuals will see a reduction in the cost of purchasing diapers and incontinence products. Businesses such as daycare providers, diaper service providers, and hospitals will also see a reduction in the cost of diapers and incontinence products.

<sup>&</sup>lt;sup>18</sup> See FLA. CONST. art. VII, s. 18(d).

<sup>&</sup>lt;sup>19</sup> An insignificant fiscal impact is the amount not greater than the average statewide population for the applicable fiscal year times ten cents. See Florida Senate Community Affairs, *Interim Report 2012-115: Insignificant Impact*, (Sept. 2011), *available at* <u>http://www.flsenate.gov/PublishedContent/Session/2012/InterimReports/2012-115ca.pdf</u> (last visited Feb. 17, 2017).

#### C. Government Sector Impact:

The Department of Revenue estimates the cost associated with notifying businesses of the sales tax exemption, by printing and mailing a Tax Information Publication (TIP), will be approximately \$56,000.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill creates section 212.08(7)(000) of the Florida Statutes.

#### IX. Additional Information:

#### A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Book

	32-00031-18 201856
1	A bill to be entitled
2	An act relating to a tax exemption for diapers and
3	incontinence products; amending s. 212.08, F.S.;
4	exempting from the sales and use tax the sale for
5	human use of diapers, incontinence undergarments,
6	incontinence pads, or incontinence liners; providing
7	an effective date.
8	
9	Be It Enacted by the Legislature of the State of Florida:
10	
11	Section 1. Paragraph (000) is added to subsection (7) of
12	section 212.08, Florida Statutes, to read:
13	212.08 Sales, rental, use, consumption, distribution, and
14	storage tax; specified exemptionsThe sale at retail, the
15	rental, the use, the consumption, the distribution, and the
16	storage to be used or consumed in this state of the following
17	are hereby specifically exempt from the tax imposed by this
18	chapter.
19	(7) MISCELLANEOUS EXEMPTIONSExemptions provided to any
20	entity by this chapter do not inure to any transaction that is
21	otherwise taxable under this chapter when payment is made by a
22	representative or employee of the entity by any means,
23	including, but not limited to, cash, check, or credit card, even
24	when that representative or employee is subsequently reimbursed
25	by the entity. In addition, exemptions provided to any entity by
26	this subsection do not inure to any transaction that is
20	otherwise taxable under this chapter unless the entity has
	• •
28	obtained a sales tax exemption certificate from the department
29	or the entity obtains or provides other documentation as
	Page 1 of 2
	CODING: Words stricken are deletions; words underlined are addition



### THE FLORIDA SENATE

Tallahassee, Florida 32399-1100

COMMITTEES:

Appropriations Subcommittee on the Environment and Natural Resources, *Chair* Appropriations Appropriations Subcommittee on Health and Human Services Education Environmental Preservation and Conservation Health Policy Rules

SENATOR LAUREN BOOK Democratic Leader Pro Tempore 32nd District

August 28, 2017

Chairman Bill Montford Committee on Commerce and Tourism 310 Knott Building 404 S. Monroe Street Tallahassee, FL 32399-1100

Chairman Montford,

I respectfully request that you place SB 56, relating to Tax Exemption for Diapers and Incontinence Products, on the agenda of the Committee on Commerce and Tourism at your earliest convenience.

Should you have any questions or concerns, please feel free to contact my office or me. Thank you in advance for your consideration.

Thank you,

auren Book

Senator Lauren Book Senate District 32

cc: Todd McKay, Staff Director Gabriela Denton, Administrative Assistant

REPLY TO:

**967** Nob Hill Road, Plantation, Florida 33324 (954) 424-6674

C 202 Senate Office Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5032

Senate's Website: www.flsenate.gov

APPEA November 6, 2017 (Deliver BOTH copies of this form to the	HE FLORIDA SENATE RANCE REC ne Senator or Senate Professiona	<b>ORD</b> al Staff conducting th	e meeting)
Meeting Date		and the second	56
Topic Tax Exemption for Diapers and Incontinenc	e Products	A	Bill Number (if applicable)
Name Erin Choy			Amendment Barcode (if applicable)
Job Title Immediate Past Chair			
Address 404 East Sixth Avenue		- Phone (56	61) 635-4168
Tallahassee FL	32303		.choy@gmail.com
Speaking: For Against Information		Speaking <sup>.</sup>	
Representing _Junior Leagues of Florida	_		information into the record.)
Appearing at request of Chair: Yes No While it is a Senate tradition to encourage public testimony meeting. Those who do speak may be asked to limit their This form is part of the public record for this meeting.	Lobbyist regist y, time may not permit all remarks so that as many	tered with Leg persons wishin persons as pos	gislature: Yes No og to speak to be heard at this ssible can be heard.
			S-001 (10/14/14)

C		_	S AND FIS	rida Senate SCAL IMPAC ned in the legislation a	-	
	Prepared By	: The Prof	essional Staff of	the Committee on	Commerce and T	Fourism
BILL:	SB 76					
INTRODUCER:	NTRODUCER: Senator Garcia					
SUBJECT: Small I		ess Satur	day Sales Tax	Holiday		
DATE:	November 3	8, 2017	REVISED:			
ANAL	YST	STAFF	DIRECTOR	REFERENCE		ACTION
1. Harmsen		МсКау	7	СМ	Favorable	
2				AFT		
3				AP		

#### I. Summary:

SB 76 establishes a one-day sales tax holiday on Small Business Saturday, November 24, 2018. During the holiday, a small business may opt not to collect state sales tax and county discretionary sales surtaxes on retail sales of tangible personal property having a sales price of \$1,000 or less per item.

The bill defines a "small business" as one that:

- Has registered with the Department of Revenue (DOR);
- Began operation in Florida on or before January 8, 2018; and
- Owed and remitted less than \$200,000 in tax under ch. 212, F.S., to the DOR during either:
  - A one-year period ending on September 30, 2018, or
  - The period beginning on the date the business began operating in Florida and ending on September 30, 2018, if the business has not been in operation for a full year as of September 30, 2018.

The Revenue Estimating Conference estimates that the bill will reduce General Revenue receipts by \$32.8 million and local government revenues by \$8.4 million in Fiscal Year 2018-2019.<sup>1</sup>

The bill provides DOR with a nonrecurring General Revenue appropriation of \$200,000 in Fiscal Year 2018-2019 to administer the provisions of the Act.

<sup>1</sup> Florida Legislature, Office of Economic and Demographic Research, Revenue Estimating Conference, *Small Business Saturday Tax Holiday, SB 76*, Oct. 6, 2018 Revenue Impact Results, *available at* <u>http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2018/pdf/page44-48.pdf</u> (last visited Oct. 31, 2017).

#### II. Present Situation:

Florida levies a six percent sales and use tax on the sale or rental of most tangible personal property, admissions,<sup>2</sup> transient rentals,<sup>3</sup> rental of commercial real estate,<sup>4</sup> and a limited number of services. Chapter 212, F.S., contains statutory provisions authorizing the levy and collection of Florida's sales and use tax, as well as the exemptions and credits applicable to certain items or uses under specified circumstances. There are currently more than 250 exemptions, exclusions, deductions, and credits from the sales and use tax.<sup>5</sup> Sales tax is added to the price of the taxable good or service and collected from the purchaser at the time of sale.<sup>6</sup>

In addition to the state tax, s. 212.055, F.S., authorizes counties to impose eight local discretionary sales surtaxes. A surtax applies to "all transactions occurring in the county which transactions are subject to the state tax imposed on sales, use, services, rental, admissions, and other transactions by [ch. 212, F.S.], and on communications services as defined in ch. 202, F.S."<sup>7</sup> The discretionary sales surtax is based on the tax rate imposed by the county where the taxable goods or services are sold, or are delivered into.

The Florida Legislature has not previously authorized a sales and use tax exemption for items of tangible personal property purchased from a small business.

In 2010, American Express instituted a Small Business Saturday incentive for their cardholders who shopped at small, independent businesses on the Saturday after Black Friday.<sup>8</sup> The U.S. Senate passed a resolution recognizing Small Business Saturday and encouraging consumers to shop locally in 2015, but this measure was not voted on by the U.S. House of Representatives.<sup>9</sup> Although American Express has removed the cash back incentive for their cardholders, sales on Small Business Saturday have grown.<sup>10</sup> One survey estimates that 112 million consumers spent \$15.4 billion at small, independent businesses on Small Business Saturday in 2016,<sup>11</sup> compared

<sup>&</sup>lt;sup>2</sup> Section 212.04, F.S.

<sup>&</sup>lt;sup>3</sup> Section 212.03, F.S.

<sup>&</sup>lt;sup>4</sup> Section 212.031, F.S.

<sup>&</sup>lt;sup>5</sup> See Office of Economic and Demographic Research, The Florida Legislature, *Florida Tax Handbook*, 164-170 (2017). <sup>6</sup> Florida Dept. of Revenue, *Who must pay tax? Partial list of taxable business activities, available at* http://dor.myflorida.com/dor/taxes/sales\_tax.html (last visited Oct. 31, 2017).

<sup>&</sup>lt;sup>7</sup> Section 212.054, F.S.

<sup>&</sup>lt;sup>8</sup> Jeremy Quittner, Small Business Saturday Is No Longer Just an AmEx Holiday (Oct 21, 2016),

http://fortune.com/2016/11/21/small-business-saturday-amex-holiday/ (last visited Oct. 31, 2017). American Express, *Small Business Saturday*, https://www.americanexpress.com/us/content/small-business/shop-small/about/?linknav=us-open-shopsmall-homepage-about (last visited Oct. 31, 2017).

<sup>&</sup>lt;sup>9</sup> A Resolution Recognizing Small Business Saturday, S. Res. 304, 114<sup>th</sup> Cong. (2015). *See also*, H. Res. 886, 114<sup>th</sup> Cong. (2015).

<sup>&</sup>lt;sup>10</sup> Ethan Wolff-Mann, "Small Business Saturday No Longer Comes with Free Money from AmEx" (Nov. 13, 2015), <u>http://time.com/money/4110506/amex-credit-small-business-saturday-2015/</u> (last visited Oct. 31, 2017).

<sup>&</sup>lt;sup>11</sup> Business Wire, Small Business Saturday Results: 112 Million Consumers Shop and Dine Small on Small Business Saturday – More Than Ever Before (Nov. 28, 2016), http://www.businesswire.com/news/home/20161128005542/en/Small-Business-

Saturday%C2%AE-Results-112-Million-Consumers (last visited Oct. 31, 2017). National Federation of Independent Business, *Small Business Saturday 2016 Sees Record Participation* (Nov. 29, 2016),

http://www.nfib.com/content/news/economy/small-business-saturday-2016-sees-record-participation-76103/ (last visited Oct. 31, 2017).

to the estimated \$14.3 billion that 88 million consumers spent on Small Business Saturday in

#### $2014.^{12}$

### III. Effect of Proposed Changes:

The bill establishes a one-day sales tax holiday, on Saturday, November 24, 2018, to coincide with Small Business Saturday. During the tax holiday, and at the option of the small business, the total sales price of taxable tangible personal property, not to exceed \$1,000 per purchaser, per small business, is exempt from the state sales tax and county discretionary sales surtaxes. The bill defines "small business" as one that:

- Has registered with the DOR;
- Began operation in Florida on or before January 8, 2018; and
- Owed and remitted less than \$200,000 in tax under ch. 212, F.S., to the DOR during either:
  - o A one-year period ending on September 30, 2018, or
  - The period beginning on the date the business began operating in Florida and ending on September 30, 2018, if the business has not been in operation for the one-year period ending September 30, 2018.

Additionally, any business with multiple locations only qualifies as a small business for purposes of this bill if it is eligible to file a consolidated return, and has owed and remitted less than \$200,000 for all of its locations.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

Subsection (b) of s. 18, Art VII, Florida Constitution, provides, that except upon approval of each house of the Legislature by two-thirds vote of the membership, the Legislature may not enact, amend, or repeal any general law if the anticipated effect of doing so would be to reduce the authority that municipalities or counties have to raise revenue in the aggregate, as such authority existed on February 1, 1989. However, the mandates requirements do not apply to laws having an insignificant impact, which for Fiscal Year 2018-2019, is \$2.08 million or less.<sup>13,14</sup>

The Revenue Estimating Conference estimated that the bill would reduce the authority that counties have to raise revenues through local option sales surtax by \$4.2 million in

<sup>&</sup>lt;sup>12</sup> Nicole Leinbach-Reyhle, *Small Business Saturday 2014 Stood Strong Among Communities and Small Businesses* (Dec. 2, 2014), <u>https://www.forbes.com/sites/nicoleleinbachreyhle/2014/12/02/small-business-saturday-2014-stood-strong-among-communities-and-small-businesses/#7612b39242b7</u> (last visited Oct. 31, 2017).

<sup>&</sup>lt;sup>13</sup> An insignificant fiscal impact is the amount not greater than the average statewide population for the applicable fiscal year times \$0.10. *See* Florida Senate Committee on Community Affairs, *Interim Report 2012-115: Insignificant Impact*, (September 2011), *available at* <u>http://www.flsenate.gov/PublishedContent/Session/2012/InterimReports/2012-115ca.pdf</u> (last visited Oct. 31, 2017).

<sup>&</sup>lt;sup>14</sup> Based on the Demographic Estimating Conference's population adopted on July 10, 2017. The conference packet is available at <u>http://edr.state.fl.us/Content/conferences/population/ConferenceResults.pdf</u> (last visited Oct. 31, 2017).

Fiscal Year 2018-2019.<sup>15</sup> Therefore, the bill may be a mandate requiring a two-thirds vote of the membership.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

The Revenue Estimating Conference estimates that SB 76 will reduce General Revenue receipts by \$32.8 million and local government revenues by \$8.4 million in Fiscal Year 2018-2019.<sup>16</sup>

#### B. Private Sector Impact:

The sales tax holiday may promote retail sales at businesses that qualify under SB 76.

#### C. Government Sector Impact:

SB 76 provides DOR with a nonrecurring General Revenue appropriation of \$200,000 in Fiscal Year 2018-2019, to administer the provisions of the act. The DOR estimates that it can administer the holiday using existing resources, and that the appropriation is therefore unnecessary.<sup>17</sup>

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

According to the DOR, small business dealers will have to maintain documentation regarding whether and how they participated in the holiday.<sup>18</sup>

<sup>&</sup>lt;sup>15</sup> Florida Legislature, Office of Economic and Demographic Research, Revenue Estimating Conference, *Small Business Saturday Tax Holiday, SB 76*, Oct. 6, 2018 Revenue Impact Results, *available at* 

http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2018/\_pdf/page44-48.pdf (last visited Oct. 31, 2017). <sup>16</sup> Florida Legislature, Office of Economic and Demographic Research, Revenue Estimating Conference, *Small Business Saturday Tax Holiday, SB 76*, Oct. 6, 2018 Revenue Impact Results, *available at* 

http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2018/\_pdf/page44-48.pdf (last visited Oct. 31, 2017). <sup>17</sup> Department of Revenue, *Senate Bill 76 Bill Analysis*, (Sep. 29, 2017) (on file with the Senate Committee on Commerce and Tourism).

 $<sup>^{18}</sup>$  *Id*.

Additionally, the DOR reports that it will not be able to disclose a list of businesses that qualify to participate in the Small Business Saturday sales tax holiday because of confidentiality requirements in s. 213.053, F.S.<sup>19</sup>

#### VIII. Statutes Affected:

This bill creates an undesignated section of Florida law.

#### IX. Additional Information:

#### A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

	By Senator Garcia	
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## The Florida Senate

State Senator René García <sup>36th</sup> District Please reply to:

□ District Office:

1490 West 68 Street Suite # 201 Hialeah, FL. 33014 Phone# (305) 364-3100

October 9, 2017

The Honorable Bill Montford Chair, Committee on Commerce and Tourism 310 Knott Building 404 S. Monroe Street Tallahassee, FL 32399-1100

Dear Senator Montford,

Please have this letter serve as my formal request to have **SB 76: Small Business Saturday Sales Tax Holiday** be heard during the next scheduled Judiciary Committee Meeting. Should you have any questions or concerns, please do not hesitate to contact my office.

Sincerely,

State Senator René García District 36

CC: Todd McKay Gabriela Denton

THE FL	ORIDA SENATE	
(Deliver BOTH copies of this form to the Senat	NCE RECORD tor or Senate Professional Staff conducting the	he meeting)
Topic		Bill Number (if applicable)
Name Tim Nungesser	• .	Amendment Barcode (if applicable)
Job Title Legislative Director		
Address <u>110 E. Jefferson</u> R.	Phone	850-445-57(2)
City FL State		m. augerse Qafiborg
Speaking: For Against Information	Waive Speaking	In Support Against
Representing National Federation	of Independent	s information into the record.)
Appearing at request of Chair: 🗌 Yes 🗶 No	Lobbyist registered with Le	
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remar	e may not permit all persons wish ks so that as many persons as po	ing to speak to be heard at this possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

#### The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

	Prepared By	: The Professional Staff of	f the Committee on	Commerce and Tourism		
BILL:	SB 170					
INTRODUCER:	: Senator Grimsley					
SUBJECT: Rural Economic Development Initia			iative			
DATE:	November	3, 2017 REVISED:				
ANAL	YST	STAFF DIRECTOR	REFERENCE	ACTION		
. Little		McKay	СМ	Favorable		
2.			AG			
3.			GO			
l.			RC			

#### I. Summary:

SB 170 makes the following changes to the Rural Economic Development Initiative (REDI):

- Reduces the number of specified agencies and organizations that are required to designate REDI representatives;
- Clarifies which individuals from specified agencies and organizations must be designated as REDI representatives;
- Provides for the appointment of five additional members from the private sector:
  - Three of the private sector members are to be appointed by the executive director of the Department of Economic Opportunity (DEO), one appointed by the President of the Senate, and one appointed by the Speaker of the House of Representatives;
- Authorizes the creation of ad hoc committees and provides guidance for the organization of ad hoc committees;
- Modifies the definition and designation criteria for a rural area of opportunity (RAO);
- Updates the annual reporting requirements; and
- Makes conforming changes to address cross-references in numerous sections of the Florida Statutes.

The bill is effective upon becoming law.

#### II. Present Situation:

#### **Rural Economic Development Initiative**

The Florida Legislature established the Rural Economic Development Initiative (REDI) in 1997 to encourage and facilitate the location and expansion of economic development projects of

significant scale in rural communities.<sup>1</sup> The REDI is responsible for coordinating and focusing the efforts and resources of state and regional agencies on the problems that affect the fiscal, economic, and community viability of Florida's economically distressed rural communities.<sup>2</sup> The REDI works with local governments, community-based organizations, and private organizations that have an interest in the growth and development of these communities to find ways to balance environmental and growth management issues with local needs and economic development.<sup>3</sup> Other responsibilities include the review and evaluation of the impact of statutes and rules on rural communities, and the facilitation of better access to state resources by promoting direct access and referrals to both state and regional agencies and statewide organizations.<sup>4</sup>

The REDI is administered by the Department of Economic Opportunity (DEO), but is a collaborative effort facilitated by a group of agencies and organizations. Numerous state agencies and organizations are required to participate in the REDI by designating a deputy secretary or higher-level staff person to serve as a REDI representative.<sup>5</sup> The agencies and organizations that are statutorily required to designate a representative are:

- The Department of Transportation;
- The Department of Environmental Protection;
- The Department of Agriculture and Consumer Services;
- The Department of State;
- The Department of Health;
- The Department of Children and Families;
- The Department of Corrections;
- The Department of Education;
- The Department of Juvenile Justice;
- The Fish and Wildlife Conservation Commission;
- Each water management district;
- Enterprise Florida, Inc. (EFI);
- VISIT Florida;
- The Florida Regional Planning Council Association;
- The Agency for Health Care Administration; and
- The Institute for Food and Agricultural Sciences (IFAS).<sup>6</sup>

REDI representatives are required to have comprehensive knowledge of their agency's regulatory and service functions in addition to the state's economic goals, policies, and programs.<sup>7</sup> The representatives are required to work with the REDI in reviewing, evaluating, and proposing impact mitigation of any statute or rule that may have an adverse effect on rural

- <sup>2</sup> Section 288.0656(3), F.S.
- <sup>3</sup> Id.

<sup>6</sup> Id.

<sup>&</sup>lt;sup>1</sup> Ch. 97-278, Laws of Fla.

<sup>&</sup>lt;sup>4</sup> Sections 288.0656(4) and (5), F.S.

<sup>&</sup>lt;sup>5</sup> Section 288.0656(6)(a), F.S.

<sup>&</sup>lt;sup>7</sup> Section 288.0656(6)(b), F.S.

communities.<sup>8</sup> Additionally, representatives must inform their agencies and organizations about the REDI and provide assistance to the REDI throughout the agency or organization.<sup>9</sup>

#### Rural Area of Opportunity

The law governing the REDI program defines a "rural area of opportunity" (RAO) as a rural community<sup>10</sup> or a region comprised of rural communities, designated by the Governor, that have been adversely affected by an extraordinary economic event, a natural disaster, or severe or chronic distress.<sup>11</sup> An area may also be classified as a RAO if it presents a unique economic development opportunity of regional impact.<sup>12</sup> A designation of RAO must be agreed upon by the DEO and the local governments included in the RAO.<sup>13</sup>

Based on recommendations of the REDI, the Governor may designate up to three RAOs by executive order.<sup>14</sup> This designation establishes these areas as priority assignments for REDI as well as allows the Governor, acting through REDI, to waive criteria, requirements, or similar provisions of any economic development initiative.<sup>15</sup>

Currently, there are three designated RAO areas:

- Northwest RAO: Calhoun, Franklin, Gadsden, Gulf, Holmes, Jackson, Liberty, Wakulla, and Washington counties, and the City of Freeport in Walton County. The name of this area's economic development organization is Opportunity Florida.<sup>16</sup>
- South Central RAO: DeSoto, Glades, Hardee, Hendry, Highlands, and Okeechobee counties, and the cities of Pahokee, Belle Glade, and South Bay (Palm Beach County), and Immokalee (Collier County). The name of this area's economic development organization is Florida's Heartland Regional Economic Development Initiative, Inc.<sup>17</sup>
- North Central RAO: Baker, Bradford, Citrus, Columbia, Dixie, Gilchrist, Hamilton, Jefferson, Lafayette, Levy, Madison, Putnam, Suwannee, Taylor, and Union counties. The

<sup>11</sup> Section 288.0656(2)(d), F.S.

<sup>&</sup>lt;sup>8</sup> Section 288.0656(6)(c), F.S.

<sup>&</sup>lt;sup>9</sup> Section 288.0656(6)(d), F.S.

<sup>&</sup>lt;sup>10</sup> Section 288.0656(2)(e), F.S., defines a "Rural community" as a county with a population of 75,000 or fewer; a county with a population of 125,000 or fewer, which is contiguous to a county with a population of 75,000 or fewer; a municipality within such a county; or an unincorporated federal enterprise community or an incorporated rural city with a population of 25,000 or fewer and an employment base focused on traditional agricultural or resource-based industries, located in a county not defined as rural, which has at least three or more of the economic distress factors identified in s. 288.0656(2)(c), F.S., and verified by DEO. For purposes of this paragraph, population is determined in accordance with the most recent official estimate pursuant to the state population census statute located in s. 186.901, F.S. The U.S. Census Bureau defines "rural" as all population, housing, and territory not included within an urban area, and identifies two types of urban areas, Urbanized Areas of 50,000 or more people; and Urban Clusters of at least 2,500 and less than 50,000 people.

<sup>&</sup>lt;sup>12</sup> *Id*.

<sup>&</sup>lt;sup>13</sup> Section 288.0656(7)(b), F.S. A designation of RAO is contingent upon the execution of a memorandum of agreement among the Department of Economic Opportunity, the governing body of the county, and the governing bodies of any municipalities included within a RAO.

<sup>&</sup>lt;sup>14</sup> Section 288.0656(7)(a), F.S.

<sup>&</sup>lt;sup>15</sup> *Id*.

<sup>&</sup>lt;sup>16</sup> For additional information on Opportunity Florida, *see* <u>http://www.floridajobs.org/business-growth-and-partnerships/rural-and-economic-development-initiative/rural-areas-of-opportunity</u> (last viewed Nov. 2, 2017).

<sup>&</sup>lt;sup>17</sup> For additional information on Florida's Heartland Regional Economic Development Initiative, Inc., *see* <u>http://flaheartland.com/</u> (last viewed Nov. 2, 2017).

name of this area's economic development organization is the North Florida Economic Development Partnership.<sup>18</sup>

Each RAO, by a REDI recommendation and identification by EFI, may designate catalyst projects, which must be confirmed by the DEO.<sup>19</sup> All agencies and departments of the state are required to use all available tools and resources available to promote the creation and development of each catalyst project and the development of catalyst sites.<sup>20</sup> For purposes of the REDI program, a catalyst project is a business relocating or expanding in an RAO and serves as an economic generator of regional significance, and a catalyst site is one or more parcels of land in an RAO that is prioritized for economic development.<sup>21</sup>

### Annual Reporting

REDI is required to submit a report to DEO on all REDI activities for the previous fiscal year as a supplement to DEO's annual report required under s. 20.60, F.S.<sup>22</sup> This supplementary report must include:

- A status report on all projects currently being coordinated through REDI;
- The number of preferential awards and allowances made pursuant to the REDI program;
- The dollar amount of such awards, and the names of the recipients;
- A description of all waivers of program requirements granted;
- Information as to the economic impact of the projects coordinated by REDI; and
- Recommendations based on the review and evaluation of statutes and rules having an adverse impact on rural communities and proposals to mitigate such adverse impacts.

### III. Effect of Proposed Changes:

The bill provides for the appointment of members from the private sector to the REDI and reduces the number of agencies and organizations that are statutorily required to designate REDI representatives.

The REDI membership is required to consist of the following individuals:

- The executive director of the DEO or their designee, to serve as chair;
- The Secretary of Transportation or their designee;
- The Secretary of Environmental Protection or their designee;
- The Commissioner of Agriculture or their designee;
- The State Surgeon General or their designee;
- The Commissioner of Education or their designee;
- The President of EFI or their designee;
- The chair of the board of directors of CareerSource Florida, Inc., or their designee;
- The chair of the board of the regional economic development organization for each of the RAOs or their designee; and

<sup>&</sup>lt;sup>18</sup> For additional information on the North Florida Economic Development Partnership, *see <u>http://nflp.org/?/Home</u>* (last viewed Nov. 2, 2017).

<sup>&</sup>lt;sup>19</sup> Section 288.0656(7)(c), F.S.

<sup>&</sup>lt;sup>20</sup> Id.

<sup>&</sup>lt;sup>21</sup> Section 288.0656(2), F.S.

<sup>&</sup>lt;sup>22</sup> Section 288.0656(8), F.S.

- Five members from the private sector:
  - Three of the private sector members are to be appointed by the executive director of the DEO, one appointed by the President of the Senate, and one appointed by the Speaker of the House of Representatives.

The executive director of the DEO, the President of the Senate, and the Speaker of the House of Representatives must ensure that the diversity of the state's business community and the state's ethnic, racial, and gender diversity are reflected in their appointments. Such appointments are for 2-year terms, beginning on July 1 and expiring on June 30, with initial appointments beginning in July 2018. The bill provides direction for appointee vacancies and removal.

The bill authorizes the chair of the REDI to create ad hoc committees to address issues or projects relating to RAOs and economically distressed rural communities. While the bill authorizes the chair to request the head of any state agency or organization to serve on an ad hoc committee, the bill requires the chair to consider the following individuals:

- The executive director of FWC or their designee;
- The Secretary of State or their designee;
- The Secretary of Children and Families or their designee;
- The Secretary of Corrections or their designee;
- The Secretary of Juvenile Justice or their designee;
- The Secretary of Health Care Administration or their designee; or
- A board member of the Florida Regional Councils Association or their designee.<sup>23</sup>

The bill also:

- Modifies the goals of the REDI to include job creation, community infrastructure, the development and expansion of a skilled workforce, and improved access to healthcare;
- Modifies the definition of "rural area of opportunity" to include a rural community that faces competitive disadvantages including low labor force participation, low education levels, high unemployment, a school district grade of "D" or "F" pursuant to s. 1008.34, high infant mortality rates, and high rates of diabetes and obesity;
- Requires the REDI to focus its efforts on the challenges of the state's RAOs and economically distressed rural communities, and to work with private organizations that have an interest in the renewed prosperity and competitiveness of these communities;
- Clarifies that the REDI shall undertake outreach and capacity-building efforts in order to improve rural communities' ability to compete in a global economy;
- Removes the limitation on the number of RAOs that may be designated by the Governor;
- Requires the REDI's annual report to be submitted to the DEO, the President of the Senate, and the Speaker of the House of Representatives by September 1<sup>st</sup> of each year; and
- Requires the annual report to include an evaluation of organizational progress and a description of the accomplishments of the REDI.

<sup>&</sup>lt;sup>23</sup> Under existing law, these organizations and agencies are currently required to designate REDI representatives in addition to VISIT Florida and the IFAS.

The bill makes conforming changes to address cross-references in ss. 163.3177, 163.3187, 257.193, 288.019, 288.06561, 290.0055, 290.06561, 337.403, 339.2818, 339.2819, 339.63, 479.16, and 627.6699, F.S.

The bill is effective upon becoming law.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 288.0656, 163.3177, 163.3187, 257.193, 288.019, 288.06561, 290.0055, 290.06561, 337.403, 339.2818, 339.2819, 339.63, 479.16, and 627.6699

#### IX. **Additional Information:**

#### Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.) Α.

None.

#### Β. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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to read:

SB 170

SB 170

By Senator Grimsley 2018170 26-00117-18 2018170 A bill to be entitled 30 infrastructure, access to health care, and job creation. An act relating to the Rural Economic Development 31 Therefore, average wages, and strong tax bases, it is the intent Initiative; amending s. 288.0656, F.S.; revising 32 of the Legislature to encourage and facilitate their achievement legislative intent relating to the Rural Economic 33 of the following goals: Development Initiative; redefining the term "rural 34 (a) Job creation, through the location and expansion of area of opportunity"; revising the duties, 35 major economic development projects of significant scale in such responsibilities, and membership of the Rural Economic 36 rural communities. (b) Improved community infrastructure, including, but not Development Initiative; deleting a provision limiting 37 38 limited to, roads, utilities, water and sewer systems, and the number of rural areas of opportunity that may be designated; deleting a provision listing the economic 39 communications. development incentives for which the Governor may 40 (c) The development and growth of a skilled workforce. waive criteria requirements or similar provisions; 41 (d) Improved access to health care. deleting a requirement that certain catalyst projects (2) (b) The Rural Economic Development Initiative, known as 42 be identified as such by Enterprise Florida, Inc.; 43 "REDI," is created within the department, and the participation revising reporting requirements; amending ss. 44 of state and regional agencies in this initiative is authorized. 163.3177, 163.3187, 257.193, 288.019, 288.06561, 45 (3) (2) As used in this section, the term: 290.0055, 290.06561, 337.403, 339.2818, 339.2819, (a) "Catalyst project" means a business locating or 46 339.63, 479.16, and 627.6699, F.S.; conforming cross-47 expanding in a rural area of opportunity to serve as an economic references; providing an effective date. 48 generator of regional significance for the growth of a regional 49 target industry cluster. The project must provide capital Be It Enacted by the Legislature of the State of Florida: investment on a scale significant enough to affect the entire 50 51 region and result in the development of high-wage and high-skill Section 1. Section 288.0656, Florida Statutes, is amended 52 jobs. 53 (b) "Catalyst site" means a parcel or parcels of land 288.0656 Rural Economic Development Initiative.-54 within a rural area of opportunity that has been prioritized as (1) (a) Recognizing that rural communities and regions 55 a geographic site for economic development through partnerships continue to face extraordinary challenges in their efforts to 56 with state, regional, and local organizations. The site must be significantly improve residents' quality of life and their local 57 reviewed by REDI and approved by the department for the purposes economies, specifically in terms of personal income, education, of locating a catalyst project. 58 Page 1 of 20 Page 2 of 20 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions.

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59	(c) "Economic distress" means conditions affecting the		88	
60	fiscal and economic viability of a rural community, including		89	
61	such factors as low per capita income, low per capita taxable		90	factors identified in paragraph (c) and verified by the
62	values, high unemployment, high underemployment, low weekly		91	department.
63	earned wages compared to the state average, low housing values		92	
64	compared to the state average, high percentages of the		93	For purposes of this paragraph, population shall be determined
65	population receiving public assistance, high poverty levels		94	in accordance with the most recent official estimate pursuant to
66	compared to the state average, and a lack of year-round stable		95	s. 186.901.
67	employment opportunities.		96	(4) (3) REDI is shall be responsible for coordinating and
68	(d) "Rural area of opportunity" means a rural community, or		97	focusing the efforts and resources of state and regional
69	a region composed of rural communities, designated by the		98	agencies on the challenges of the state's rural areas of
70	Governor, which has been adversely affected by an extraordinary		99	opportunity and economically distressed rural communities. REDI
71	economic event, severe or chronic economic distress, and faces		100	shall work problems which affect the fiscal, economic, and
72	competitive disadvantages, such as low labor force		101	community viability of Florida's economically distressed rural
73	participation, low educational attainment levels, high		102	communitics, working with local governments, community-based
74	unemployment, school district grades of "D" or "F" calculated		103	organizations, and private organizations that have an interest
75	pursuant to s. 1008.34, high infant mortality rates, and high		104	in the renewed prosperity and competitiveness growth and
76	diabetes and obesity rates, and which or a natural disaster or		105	development of these communities to find ways to balance
77	that presents a unique economic development opportunity of		106	environmental and growth management issues with local needs.
78	regional impact.		107	(5) (4) REDI shall review and evaluate the impact of
79	<pre>(e) "Rural community" means:</pre>		108	statutes and rules on rural communities and shall work to
80	1. A county with a population of 75,000 or fewer.		109	minimize any adverse impact and undertake outreach and capacity-
81	2. A county with a population of 125,000 or fewer which is		110	building efforts to improve the ability of rural communities to
82	contiguous to a county with a population of 75,000 or fewer.		111	compete in a global economy.
83	3. A municipality within a county described in subparagraph		112	(6)(5) REDI shall facilitate better access to state
84	1. or subparagraph 2.		113	resources by promoting direct access and referrals to
85	4. An unincorporated federal enterprise community or an		114	appropriate state and regional agencies and statewide
86	incorporated rural city with a population of 25,000 or fewer and		115	organizations. REDI may undertake outreach, capacity building,
87	an employment base focused on traditional agricultural or		116	and other advocacy efforts to improve conditions in rural
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117	communities. These activities may include sponsorship of
118	conferences and achievement awards.
119	(7) (a) REDI shall consist of the following members:
120	1. The executive director of the department or his or her
121	designee, who shall serve as chair.
122	2. The Secretary of Transportation or his or her designee.
123	3. The Secretary of Environmental Protection or his or her
124	designee.
125	4. The Commissioner of Agriculture or his or her designee.
126	5. The State Surgeon General or his or her designee.
127	6. The Commissioner of Education or his or her designee.
128	7. The President of Enterprise Florida, Inc., or his or her
129	designee.
130	8. The chair of the board of directors of CareerSource
131	Florida, Inc., or his or her designee.
132	9. The chair of the board of the regional economic
133	development organization for each of the rural areas of
134	opportunity or his or her designee.
135	10. Five members from the private sector, three of whom
136	shall be appointed by the executive director of the department,
137	one of whom shall be appointed by the President of the Senate,
138	and one of whom shall be appointed by the Speaker of the House
139	of Representatives.
140	(b) In making their appointments, the executive director,
141	the President of the Senate, and the Speaker of the House of
142	Representatives shall ensure that the appointments reflect the
143	diversity of Florida's business community and have the necessary
144	skills to assist rural communities and regions in achieving the
145	goals specified in subsection (1).
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146	(c) The executive director, the President of the Senate,
147	and the Speaker of the House of Representatives shall consider
148	appointees who reflect the state's racial, ethnic, and gender
149	diversity and who are from rural communities.
150	(d) Each appointed member shall be appointed to a 2-year
151	term.
152	(e) Initial appointments shall be made by July 1, 2018,
153	with members' terms expiring on June 30 of their second year of
154	service.
155	(f) A vacancy shall be filled for the remainder of the
156	unexpired term in the same manner as the original appointment.
157	(g) An appointed member may be removed by the appointing
158	officer for cause. Absence of a member from three consecutive
159	meetings results in automatic removal.
160	(h) The chair may request the head of any state agency or
161	organization to serve on an ad hoc committee as needed to
162	address issues or projects relating to rural areas of
163	opportunity and economically distressed rural communities. The
164	chair shall consider requesting the following individuals to
165	serve on an ad hoc committee:
166	1. The executive director of the Fish and Wildlife
167	Conservation Commission or his or her designee.
168	2. The Secretary of State or his or her designee.
169	3. The Secretary of Children and Families or his or her
170	designee.
171	4. The Secretary of Corrections or his or her designee.
172	5. The Secretary of Juvenile Justice or his or her
173	designee.
174	6. The Secretary of Health Care Administration or his or
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175	her designee.	204	(i) <del>(b)</del> Each REDI member who is, or is designated by, a
176	7. A board member of the Florida Regional Councils	205	state agency or organization head representative must have
177	Association or his or her designee.	206	comprehensive knowledge of his or her agency's functions, both
178	(6) (a) By August 1 of each year, the head of each of the	207	regulatory and service in nature, and of the state's economic
179	following agencies and organizations shall designate a deputy	208	goals, policies, and programs. This person shall be the primary
180	secretary or higher-level staff person from within the agency or	209	point of contact for his or her agency with REDI on issues and
181	organization to serve as the REDI representative for the agency	210	projects relating to <u>rural areas of opportunity and</u> economically
182	or organization:	211	distressed rural communities and with regard to expediting
183	1. The Department of Transportation.	212	project review, shall ensure a prompt effective response to
184	2. The Department of Environmental Protection.	213	problems arising with regard to rural issues, and shall work
185	3. The Department of Agriculture and Consumer Services.	214	closely with the other REDI members representatives in the
186	4. The Department of State.	215	identification of opportunities for preferential awards of
187	5. The Department of Health.	216	program funds and allowances and waiver of program requirements
188	6. The Department of Children and Families.	217	when necessary to encourage and facilitate long-term private
189	7. The Department of Corrections.	218	capital investment and job creation. Such members shall also
190	8. The Department of Education.	219	ensure that each district office or facility of his or her
191	9. The Department of Juvenile Justice.	220	agency or organization is informed about REDI and provide
192	10. The Fish and Wildlife Conservation Commission.	221	assistance throughout the agency in the implementation of REDI
193	11. Each water management district.	222	activities.
194	12. Enterprise Florida, Inc.	223	(c) The REDI representatives shall work with REDI in the
195	13. CareerSource Florida, Inc.	224	review and evaluation of statutes and rules for adverse impact
196	14. VISIT Florida.	225	on rural communities and the development of alternative
197	15. The Florida Regional Planning Council Association.	226	proposals to mitigate that impact.
198	16. The Agency for Health Care Administration.	227	(d) Each REDI representative shall be responsible for
199	17. The Institute of Food and Agricultural Sciences (IFAS).	228	ensuring that each district office or facility of his or her
200		229	agency is informed about the Rural Economic Development
201	An alternate for each designee shall also be chosen, and the	230	Initiative and for providing assistance throughout the agency in
202	names of the designees and alternates shall be sent to the	231	the implementation of REDI activities.
203	executive director of the department.	232	(8)(7)(a) REDI may recommend to the Governor up to three
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233 rural areas of opportunity. The Governor, may by executive 262 project by the department. All state agencies and depart	rtments	
234 order, may designate up to three rural areas of opportunity 263 shall use all available tools and resources to the exte	ent	
235 which will establish these areas as priority assignments for 264 permissible by law to promote the creation and developments for 264	264 permissible by law to promote the creation and development of	
236 REDI, and, acting through REDI, may as well as to allow the 265 each catalyst project and the development of catalyst s	265 each catalyst project and the development of catalyst sites.	
237 Governor, acting through REDI, to waive criteria, requirements, 266 (9) (8) Before September 1 of each year, REDI shall	266 (9) <del>(8)</del> Before September 1 of each year, REDI shall submit <del>a</del>	
238 or similar provisions of any economic development incentive. 267 report to the department, the Governor, the President of	267 report to the department, the Governor, the President of the	
239 Such incentives shall include, but are not limited to, the 268 Senate, and the Speaker of the House of Representatives	268 Senate, and the Speaker of the House of Representatives a	
240 Qualified Target Industry Tax Refund Program under s. 288.106, 269 complete and detailed report, including, but not limited	269 <u>complete and detailed report, including, but not limited to</u> on	
241 the Quick Response Training Program under s. 288.047, the Quick 270 all REDI activities for the previous fiscal year as a second se	270 all REDI activities for the previous fiscal year as a supplement	
242 Response Training Program for participants in the welfare 271 to the department's annual report required under s. 20	271 to the department's annual report required under s. 20.60. This	
243 transition program under s. 288.047(8), transportation projects 272 supplementary report must include:	272 supplementary report must include:	
244 under s. 339.2821, the brownfield redevelopment bonus refund 273 (a) A description of the operations of status repo	73 (a) A <u>description of the operations of</u> <del>status report on</del> all	
245 under s. 288.107, and the rural job tax credit program under ss. 274 projects currently being coordinated through REDI, the	74 projects currently being coordinated through REDI, the number of	
246   212.098 and 220.1895.     275   preferential awards and allowances made pursuant to the	275 preferential awards and allowances made pursuant to this	
247 (b) Designation as a rural area of opportunity under this 276 section, the dollar amount of such awards, and the name	276 section, the dollar amount of such awards, and the names of the	
248 subsection is shall be contingent upon the execution of a 277 recipients, and an evaluation of progress toward achieved	277 recipients, and an evaluation of progress toward achieving	
249 memorandum of agreement among the department; the governing body 278 organizational goals and specific performance outcomes,	278 organizational goals and specific performance outcomes, as	
250 of the county; and the governing bodies of any municipalities to 279 established by the department.	279 established by the department.	
251 be included within a rural area of opportunity. Such agreement 280 (b) <u>A description of the accomplishments of REDI a</u>	280 (b) <u>A description of the accomplishments of REDI and</u>	
252 <u>must shall</u> specify the terms and conditions of the designation, 281 <u>identification of major trends, initiatives, or develop</u>	281 identification of major trends, initiatives, or developments	
253 including, but not limited to, the duties and responsibilities 282 affecting the performance of a program or activity coord	282 affecting the performance of a program or activity coordinated	
254 of the county and any participating municipalities to take 283 through REDI.	283 through REDI.	
255 actions designed to facilitate the retention and expansion of 284 (c) A description of all waivers of program require	284 (c) A description of all waivers of program requirements	
256 existing businesses in the area, as well as the recruitment of 285 granted.	285 granted.	
257 new businesses to the area. 286 (d) (c) Information as to the economic impact of the	ne	
258 (c) Each rural area of opportunity may designate catalyst 287 projects coordinated by REDI.	287 projects coordinated by REDI.	
259 projects <del>, provided that each catalyst project is</del> specifically 288 (e) (d) Recommendations based on the review and eva	288 (e) (d) Recommendations based on the review and evaluation	
260 recommended by REDI <del>, identified as a catalyst project by</del> 289 of statutes and rules having an adverse impact on rural	289 of statutes and rules having an adverse impact on rural	
261 Enterprise Florida, Inc., and approved confirmed as a catalyst 290 communities and proposals to mitigate such adverse impa	290 communities and proposals to mitigate such adverse impacts.	
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26-00117-18 2018170 26-00117-18 2018170 291 Section 2. Paragraph (e) of subsection (7) of section 320 Program is to assist libraries in rural communities, as defined 292 163.3177, Florida Statutes, is amended to read: 321 in s. 288.0656(3) s. 288.0656(2) and subject to the provisions 293 163.3177 Required and optional elements of comprehensive 322 of s. 288.06561, to strengthen their collections and services, 294 plan; studies and surveys .-323 improve literacy in their communities, and improve the economic 295 (7) 324 viability of their communities. 325 296 (e) This subsection does not confer the status of rural Section 5. Section 288.019, Florida Statutes, is amended to 2.97 area of opportunity, or any of the rights or benefits derived 32.6 read: 298 from such status, on any land area not otherwise designated as 327 288.019 Rural considerations in grant review and evaluation such pursuant to s. 288.0656(8) s. 288.0656(7). 299 328 processes.-Notwithstanding any other law, and to the fullest 300 Section 3. Subsection (3) of section 163.3187, Florida 329 extent possible, the member agencies and organizations of the 301 Statutes, is amended to read: 330 Rural Economic Development Initiative (REDI) as defined in s. 288.0656(7)(a) <del>3. 288.0656(6)(a)</del> shall review all grant and loan 302 163.3187 Process for adoption of small-scale comprehensive 331 plan amendment.application evaluation criteria to ensure the fullest access for 303 332 304 (3) If the small scale development amendment involves a 333 rural counties as defined in s. 288.0656(3) s. 288.0656(2) to 305 site within a rural area of opportunity as defined under s. 334 resources available throughout the state. 288.0656(3)(d) s. 288.0656(2)(d) for the duration of such 306 335 (1) Each REDI agency and organization shall review all designation, the 10-acre limit listed in subsection (1) shall be 307 evaluation and scoring procedures and develop modifications to 336 308 increased by 100 percent to 20 acres. The local government 337 those procedures which minimize the impact of a project within a 309 approving the small scale plan amendment shall certify to the 338 rural area. 310 state land planning agency that the plan amendment furthers the 339 (2) Evaluation criteria and scoring procedures must provide 311 economic objectives set forth in the executive order issued 340 for an appropriate ranking based on the proportionate impact 312 under s. 288.0656(8) s. 288.0656(7), and the property subject to 341 that projects have on a rural area when compared with similar 313 the plan amendment shall undergo public review to ensure that 342 project impacts on an urban area. 314 all concurrency requirements and federal, state, and local 343 (3) Evaluation criteria and scoring procedures must 315 environmental permit requirements are met. 344 recognize the disparity of available fiscal resources for an 316 Section 4. Subsection (2) of section 257.193, Florida 345 equal level of financial support from an urban county and a 317 Statutes, is amended to read: 346 rural county. 318 257.193 Community Libraries in Caring Program.-347 (a) The evaluation criteria should weight contribution in 319 (2) The purpose of the Community Libraries in Caring proportion to the amount of funding available at the local 348 Page 11 of 20 Page 12 of 20 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions.

26-00117-18 26-00117-18 2018170 2018170 349 level. 378 meeting of REDI agencies and organizations must be called within 350 (b) In-kind match should be allowed and applied as 379 30 days after receipt of such proposals for REDI comment and 351 financial match when a county is experiencing financial distress 380 recommendations on each proposal. 352 through elevated unemployment at a rate in excess of the state's 381 (4) Waivers and reductions must be requested by the county 353 average by 5 percentage points or because of the loss of its ad 382 or community, and such county or community must have three or 354 valorem base. 383 more of the factors identified in s. 288.0656(3)(c) s. 355 288.0656(2)(c). (4) For existing programs, the modified evaluation criteria 384 356 and scoring procedure must be delivered to the department for 385 (5) Any other funds available to the project may be used 357 for financial match of federal programs when there is fiscal distribution to the REDI agencies and organizations. The REDI 386 358 agencies and organizations shall review and make comments. 387 hardship, and the match requirements may not be waived or 359 Future rules, programs, evaluation criteria, and scoring 388 reduced. 360 processes must be brought before a REDI meeting for review, 389 (6) When match requirements are not reduced or eliminated, discussion, and recommendation to allow rural counties fuller 361 donations of land, though usually not recognized as an in-kind 390 362 access to the state's resources. 391 match, may be permitted. 363 Section 6. Section 288.06561, Florida Statutes, is amended 392 (7) To the fullest extent possible, agencies and 364 to read: 393 organizations shall expedite the rule adoption and amendment 365 288.06561 Reduction or waiver of financial match process if necessary to incorporate the reduction in match by 394 366 requirements.-Notwithstanding any other law, the member agencies 395 rural areas in fiscal distress. 367 and organizations of the Rural Economic Development Initiative 396 (8) REDI shall include in its annual report an evaluation 368 (REDI), as defined in s. 288.0656(7)(a) s. 288.0656(6)(a), shall 397 on the status of changes to rules, number of awards made with 369 review the financial match requirements for projects in rural 398 waivers, and recommendations for future changes. 370 areas as defined in s. 288.0656(3) s. 288.0656(2). 399 Section 7. Paragraph (d) of subsection (6) of section 371 290.0055, Florida Statutes, is amended to read: (1) Each agency and organization shall develop a proposal 400 372 to waive or reduce the match requirement for rural areas. 401 290.0055 Local nominating procedure .-373 402 (2) Agencies and organizations shall ensure that all (6)374 403 proposals are submitted to the department for review by the REDI (d)1. The governing body of a jurisdiction which has 375 agencies. 404 nominated an application for an enterprise zone that is at least 376 (3) These proposals shall be delivered to the department 405 15 square miles and less than 20 square miles and includes a 377 for distribution to the REDI agencies and organizations. A portion of the state designated as a rural area of opportunity 406 Page 13 of 20 Page 14 of 20 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions.

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under s. 288.0656(8) s. 288.0656(7) may apply to the department	436 responsible for managing the catalyst site. The designation	
to expand the boundary of the existing enterprise zone by not	437 shall provide businesses locating within the catalyst site the	
more than 3 square miles.	438 same eligibility for economic incentives and other benefits of a	
2. The governing body of a jurisdiction which has nominated	439 rural enterprise zone designated under s. 290.0065. The	
an application for an enterprise zone that is at least 20 square	440 reporting criteria for a catalyst site designated as a rural	
miles and includes a portion of the state designated as a rural	441 enterprise zone under this section are the same as for other	
area of opportunity under <u>s. 288.0656(8)</u> <del>s. 288.0656(7)</del> may	442 rural enterprise zones. Host county development authorities may	
apply to the department to expand the boundary of the existing	443 enter into memoranda of agreement, as necessary, to coordinate	
enterprise zone by not more than 5 square miles.	444 their efforts to implement this section.	
3. An application to expand the boundary of an enterprise	445 Section 9. Paragraph (h) of subsection (1) of section	
zone under this paragraph must be submitted by December 31,	446 337.403, Florida Statutes, is amended to read:	
2013.	447 337.403 Interference caused by utility; expenses	
4. Notwithstanding the area limitations specified in	448 (1) If a utility that is placed upon, under, over, or	
subsection (4), the department may approve the request for a	449 within the right-of-way limits of any public road or publicly	
boundary amendment if the area continues to satisfy the	450 owned rail corridor is found by the authority to be unreasonably	
remaining requirements of this section.	451 interfering in any way with the convenient, safe, or continuous	
5. The department shall establish the initial effective	452 use, or the maintenance, improvement, extension, or expansion,	
date of an enterprise zone designated under this paragraph.	453 of such public road or publicly owned rail corridor, the utility	
Section 8. Section 290.06561, Florida Statutes, is amended	454 owner shall, upon 30 days' written notice to the utility or its	
to read:	455 agent by the authority, initiate the work necessary to alleviate	
290.06561 Designation of rural enterprise zone as catalyst	456 the interference at its own expense except as provided in	
siteNotwithstanding s. 290.0065(1), the Department of Economic	457 paragraphs (a)-(j). The work must be completed within such	
Opportunity, upon request of the host county, shall designate as	458 reasonable time as stated in the notice or such time as agreed	
a rural enterprise zone any catalyst site as defined in $\underline{s.}$	459 to by the authority and the utility owner.	
288.0656(3)(b) s. 288.0656(2)(b) that was approved before	460 (h) If a municipally owned utility or county-owned utility	
January 1, 2010, and that is not located in an existing rural	461 is located in a rural area of opportunity, as defined in <u>s.</u>	
enterprise zone. The request from the host county must include	462 <u>288.0656(3)</u> <del>s. 288.0656(2)</del> , and the department determines that	
the legal description of the catalyst site and the name and	463 the utility is unable, and will not be able within the next 10	
contact information for the county development authority	464 years, to pay for the cost of utility work necessitated by a	
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465		494	the Strategic Highway Network or the Strategic Rail Corridor	
466	may pay, in whole or in part, the cost of such utility work	495		
467	performed by the department or its contractor.	496		
468	Section 10. Subsection (7) of section 339.2818, Florida	497	The department shall also consider the extent to which local	
469	Statutes, is amended to read:	498	matching funds are available to be committed to the project.	
470	339.2818 Small County Outreach Program	499	Section 12. Paragraph (b) of subsection (5) of section	
471	(7) Subject to a specific appropriation in addition to	500		
472	funds annually appropriated for projects under this section, a	501	339.63 System facilities designated; additions and	
473	municipality within a rural area of opportunity or a rural area	502	deletions	
474	of opportunity community designated under <u>s. 288.0656(8)(a)</u> <del>s.</del>	503	(5)	
475	288.0656(7)(a) may compete for the additional project funding	504	(b) A facility designated part of the Strategic Intermodal	
476	using the criteria listed in subsection (4) at up to 100 percent	505	5 System pursuant to paragraph (a) that is within the jurisdiction	
477	of project costs, excluding capacity improvement projects.	506	of a local government that maintains a transportation	
478	Section 11. Paragraph (c) of subsection (4) of section	507	concurrency system shall receive a waiver of transportation	
479	339.2819, Florida Statutes, is amended to read:	508	concurrency requirements applicable to Strategic Intermodal	
480	339.2819 Transportation Regional Incentive Program	509	System facilities in order to accommodate any development at the	
481	(4)	510	0 facility which occurs pursuant to a building permit issued on or	
482	(c) The department shall give priority to projects that:	511	1 before December 31, 2017, but only if such facility is located:	
483	1. Provide connectivity to the Strategic Intermodal System	512	1. Within an area designated pursuant to <u>s. 288.0656(8)</u> <del>s.</del>	
484	developed under s. 339.64.	513	3 288.0656(7) as a rural area of opportunity;	
485	2. Support economic development and the movement of goods	514	4 2. Within a rural enterprise zone as defined in s.	
486	in rural areas of opportunity designated under <u>s. 288.0656(8)</u> <del>s.</del>	515	5 290.004(5); or	
487	<del>288.0656(7)</del> .	516	3. Within 15 miles of the boundary of a rural area of	
488	3. Are subject to a local ordinance that establishes	517	opportunity or a rural enterprise zone.	
489	corridor management techniques, including access management	518	Section 13. Subsection (16) of section 479.16, Florida	
490	strategies, right-of-way acquisition and protection measures,	519	Statutes, is amended to read:	
491	appropriate land use strategies, zoning, and setback	520	479.16 Signs for which permits are not requiredThe	
492	requirements for adjacent land uses.	521	following signs are exempt from the requirement that a permit	
493	4. Improve connectivity between military installations and	522	for a sign be obtained under this chapter but are required to	
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c	CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined		$\textbf{CODING: Words } \underline{stricken} \text{ are deletions; words } \underline{underlined} \text{ are additions.} \\$	

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comply with s. $479.11(4) - (8)$ , and subsections $(15) - (20)$ may not	552 after receipt of the notice by the sign owner, the department
be implemented or continued if the Federal Government notifies	553 may remove the sign, and the costs incurred in connection with
the department that implementation or continuation will	554 the sign removal shall be assessed against and collected from
adversely affect the allocation of federal funds to the	555 the sign owner.
department:	556 Section 14. Paragraph (d) of subsection (14) of section
(16) Signs placed by a local tourist-oriented business	557 627.6699, Florida Statutes, is amended to read:
located within a rural area of opportunity as defined in $\underline{s.}$	558 627.6699 Employee Health Care Access Act
<u>288.0656(3)</u> s. 288.0656(2) which are:	559 (14) SMALL EMPLOYERS ACCESS PROGRAM
(a) Not more than 8 square feet in size or more than 4 feet	560 (d) Eligibility
in height;	561 1. Any small employer that is actively engaged in business,
(b) Located only in rural areas on a facility that does not	562 has its principal place of business in this state, employs up to
meet the definition of a limited access facility, as defined in	563 25 eligible employees on business days during the preceding
s. 334.03;	564 calendar year, employs at least 2 employees on the first day of
(c) Located within 2 miles of the business location and at	565 the plan year, and has had no prior coverage for the last 6
least 500 feet apart;	566 months may participate.
(d) Located only in two directions leading to the business;	567 2. Any municipality, county, school district, or hospital
and	568 employer located in a rural community as defined in <u>s.</u>
(e) Not located within the road right-of-way.	569 <u>288.0656(3)</u> <del>s. 288.0656(2)</del> may participate.
	570 3. Nursing home employers may participate.
A business placing such signs must be at least 4 miles from any	571 4. Each dependent of a person eligible for coverage is also
other business using this exemption and may not participate in	572 eligible to participate.
any other directional signage program by the department.	573
	574 Any employer participating in the program must do so until the
If the exemptions in subsections (15)-(20) are not implemented	575 end of the term for which the carrier providing the coverage is
or continued due to notification from the Federal Government	576 obligated to provide such coverage to the program. Coverage for
that the allocation of federal funds to the department will be	577 a small employer group that ceases to meet the eligibility
adversely impacted, the department shall provide notice to the	578 requirements of this section may be terminated at the end of the
sign owner that the sign must be removed within 30 days after	579 policy period for which the necessary premiums have been paid.
receipt of the notice. If the sign is not removed within 30 days	580 Section 15. This act shall take effect upon becoming a law.
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The Florida Senate

## **Committee Agenda Request**

To:	Senator Bill Montford, Chair
	Committee on Commerce and Tourism

Subject: Committee Agenda Request

**Date:** October 12, 2017

I respectfully request that **Senate Bill #170**, relating to Rural Economic Development Initiative, be placed on the:



committee agenda at your earliest possible convenience.



next committee agenda.

Denixe Junsley

Senator Denise Grimsley Florida Senate, District 26

cc: Todd McKay, Staff Director Gabriela Denton, Administrative Assistant

THE FLORIDA APPEARANC (Deliver BOTH copies of this form to the Senator or Sen Meeting Data	
Topic <u>Rural Économic Development</u> Name <u>Sim Spratt</u>	Bill Number (if applicable)   Amendment Barcode (if applicable)
Job Title	
Address PO Box 100 11 Street <u>IACCAILASSEE</u> FC 3 City State	Phone <u>850</u> - 228 - 1296
I ACCALLASEE FC 3   City State   Speaking: For Against Information	2302 Email Jim emagnelia Strates ies Ile. com
Representing Associated Industries	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Appearing at request of Chair: Yes No Lob	ovist registered with Legislature:
While it is a Senate tradition to encourage public testimony, time may neeting. Those who do speak may be asked to limit their remarks so the <b>This form is part of the public record for this meetin</b>	
This form is part of the public record for this meeting.	at as many persons as possible can be heard.

S-001 (10/14/14)

THE FLORIDA SENATE
APPEARANCE RECORD
III 6 3017   (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)   III     Meeting Date   Bill Number (if applicable)
Topic Rural Economic Development Mitalive Amendment Barcode (if applicable)
Name Ellen N. Anderson
Job Title Govt. Relations Director
Address 106 E Callege Ave Suite 650 Phone 850.388.7959
Tallahassee FL 33801 Email <u>ellen-andersche</u> City State Zip
Speaking: For Against Information Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Community Health Systems
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

# CourtSmart Tag Report

Room: EL 11 Caption: Sen	10 Case No.:   nate Commerce Committee Judge:	Туре:
	/6/2017 4:02:20 PM /6/2017 4:13:35 PM Length: 00:11:16	
4:02:19 PM	Meeting called to order	
4:02:24 PM	Roll Call	
4:02:29 PM	Pledge to Flag	
4:03:06 PM	Opening Comments	
4:03:25 PM	Tab 2 by Senator Garcia - SB 76, Small Business Saturday Sale	es Tax Holiday
4:03:44 PM	Senator Garcia explaining SB 76	
4:04:21 PM	Senator Montford	
4:04:26 PM	Senator Young asking question	
4:04:39 PM 4:05:10 PM	Senator Garcia responding Senator Garcia responding	
4:05:10 PM	Senator Young with follow up	
4:05:22 PM	Senator Garcia responding to question	
4:05:33 PM	Senator Gainer with a question	
4:06:01 PM	Senator Garcia responding	
4:06:08 PM	Senator Gainer with follow up	
4:06:16 PM	Senator Garcia responding	
4:06:38 PM	Senator Gainer with follow up question	
4:06:53 PM	Senator Garcia with response	
4:07:21 PM	Senator Gainer with follow up	
4:07:28 PM	Senator Garcia responding	
4:07:51 PM	Senator Garcia closes on bill	
4:08:01 PM	Senator Garcia waives close	
4:08:07 PM	Roll call on SB 76	
4:08:13 PM	SB 76 passes favorably	d la contine de Dacabasta
4:08:24 PM	Tab 1 on SB 56 by Senator Book, Tax Exemption for Diapers an	a incontinence Products
4:08:49 PM 4:09:59 PM	Senator Book presenting bill question and debate	
4:10:21 PM	Senator Book waives closes	
4:10:28 PM	Senator Book waives closes	
4:10:30 PM	Roll call on SB 56	
4:10:38 PM	SB 56 passes favorably	
4:10:49 PM	Tab 3 SB 170 by Senator Grimaley, Rural Economic Developme	ent Initiative
4:11:15 PM	Senator Grimsley presenting bill	
4:12:18 PM	No questions	
4:12:41 PM	No question	
4:12:45 PM	Senator Grimsley waives close	
4:12:52 PM	Roll call on SB 170	
4:12:58 PM	SB 170 passes favorably	
4:13:14 PM	Senator Hutson moves to adjourn	
4:13:23 PM	Meeting adjourned	