#### The Florida Senate

#### **COMMITTEE MEETING EXPANDED AGENDA**

#### COMMUNICATIONS, ENERGY, AND PUBLIC UTILITIES Senator Flores, Chair Senator Garcia, Vice Chair

	MEETING DATE: TIME: PLACE:	2:00 —4:00 p.m.						
	MEMBERS:	Senator Flo Simpson, a	ores, Chair; Senator Garcia, Vice Chair; Senators Abruzzo, nd Smith	Bean, Evers, Gibson, Hukill,				
TAB	BILL NO. and INTR	ODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION				
1	<b>CS/SB 52</b> Transportation / Detert (Similar H 13, S 74, Co 849, S 152, S 396, S 7	portation / Detert Driving; Creating the "Florida Ban on Texting While Driving Law"; prohibiting the operation of a motor		Fav/CS Yeas 9 Nays 0				
2	SB 326 Hays (Identical CS/H 4007)		Powers and Duties of the Department of Environmental Protection; Removing an obsolete reference for purposes of calculating the reimbursement for transportation and utility crossings of greenways lands in Marion County; repealing a specified provision relating to additional powers and duties of the Department of Environmental Protection to dispose of surplus lands that were for the construction, operation, or promotion of a canal across the peninsula of the state and refund payments to counties, etc. EP 02/06/2013 Favorable CU 03/06/2013 Favorable AGG AP	Favorable Yeas 9 Nays 0				

#### COMMITTEE MEETING EXPANDED AGENDA

Communications, Energy, and Public Utilities Wednesday, March 6, 2013, 2:00 —4:00 p.m.

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
3	<b>SB 714</b> Simmons (Identical H 649)	Public Records/Proprietary Confidential Business Information; Providing an exemption from public records requirements for specified proprietary confidential business information provided by a private or out-of-state entity to an electric utility that is subject to ch. 119, F.S., in conjunction with a due diligence review of an electric project or a project to improve the delivery, cost, or diversification of fuel or renewable energy resources; providing for the return of such information to the provider; providing for future review and repeal of the exemption, etc. CU 03/06/2013 Fav/CS GO RC	Fav/CS Yeas 9 Nays 0

4 Other related meeting documents

# SUMMARY OF AMENDMENTS TO SB 52

Amendment # 1	Clarifies that a driver who commits a moving violation while
By Senator Garcia	unlawfully using a wireless communications device in a
Barcode 190062	school safety zone will have 2 points assigned to his or her
Delete lines 146–148	license in additional to the points assigned for the moving
Delete lilles 140–148	violation.

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Committee on Communications, Energy, and Public Utilities										
BILL:	CS/CS/SE	CS/CS/SB 52								
INTRODUCER:		e on Communication; and Senator	0.	d Public	Utilities; Co	ommittee on				
SUBJECT:	Use of Wi	reless Communica	tions Devices	While Dri	ving					
DATE:	March 6,	2013 REVIS	ED:							
ANAL	YST	STAFF DIRECT	OR REFE	RENCE		ACTION				
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. Caldwell		Caldwell	(	ĽU	Fav/CS					
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## Please see Section VIII. for Additional Information:

A. COMMITTEE SUBSTITUTE..... X Statement of Substantial Changes B. AMENDMENTS...... Technical amendments were recor

Technical amendments were recommended Amendments were recommended

Significant amendments were recommended

#### I. Summary:

CS/SB 52 is the "Florida Ban on Texting While Driving Law," modeled after a sample law developed by the United States Department of Transportation and a cross-section of safety and industry organizations. The bill prohibits the operation of a motor vehicle while manually typing or entering multiple letters, numbers, symbols, or other text in a handheld wireless communication device, or sending or reading data in the device, for the purpose of non-voice interpersonal communication. The bill makes exceptions for emergency workers performing official duties, reporting emergencies or suspicious activities, and for receiving various types of navigation information, emergency traffic data, radio broadcasts, and autonomous vehicles. The bill also makes an exception for interpersonal communications that can be conducted without manually typing the message or without reading the message.

The prohibition is enforceable as a secondary offense. A first violation is punishable as a nonmoving violation, with a fine of \$30 plus court costs that vary by county. A second violation committed within 5 years of the first is a moving violation that is punishable by a \$60 fine plus court costs.

In addition to the fines, a violation of the unlawful use of a cellphone which results in a crash will result in 6 points added to the offender's driver license record and the unlawful use of a cellphone while committing a moving violation within a school safety zone will result in an 2 points added to the offender's driver license record in addition to the points for the moving violation.

This bill creates s. 316.305, F.S., and substantially amends s. 322.27, F.S.

#### I. Present Situation:

#### Laws in other states

Public concern over distracted driving has resulted in a number of jurisdictions making illegal the use of a hand-held cellular telephone for talking or texting while driving. In November 2001, New York became the first state to prohibit drivers from using a hand-held cellular telephone while driving. The District of Columbia passed a ban in 2004. Connecticut's ban took effect in 2005. Thirty-five states and the District of Columbia have passed a ban on texting-while-driving for all drivers. The National Conference of State Legislators has the following chart detailing each state's laws for cellular telephone use.<sup>1</sup>

States	Hand-held ban	All cell phone ban	Texting ban	Enforcement	
Alabama	No	Drivers age 16 and 17 who have held an intermediate license for less than 6 months.	All drivers	Primary	
Alaska	No	No	All drivers	Primary	
Arizona	No	School bus drivers	No	Primary	
Arkansas	No	School bus drivers, drivers younger than 18	All drivers	Primary for texting by all drivers and cell phone use by school bus drivers; secondary for cell phone use by young drivers	
California	California All drivers School drivers younge		All drivers	Primary	
Colorado	No	Drivers younger than 18	All drivers	Primary	
Connecticut	All drivers	Learner's permit holders, drivers younger than 18, and school bus drivers		Primary	
Delaware	All drivers (effective 01/02/11) Learner's per intermediate holders and s drivers		All drivers (effective 01/02/11)	Primary	
District of Columbia	All drivers	School bus drivers and learner's permit holders	All drivers	Primary	
Florida	No	No	No	Not applicable	
Georgia	Drivers younger than 18 (effective 07/01/10)	School bus drivers. Drivers younger than 18.	All drivers (effective 07/01/10)	Primary	
Hawaii	No	No	No	Not applicable	
Idaho	No	No	All drivers (effective	Not applicable	

<sup>1</sup> "Cell Phone Use and Texting While Driving Laws," updated November, 2012. Available online at, <u>http://www.ncsl.org/?tabid=17057</u>, Document No. 17057.

			7/1/2012)		
Illinois	Drivers in construction and school speed zones	Learner's permit holders younger than 19, drivers younger than 19, and school bus drivers	All drivers	Primary	
Indiana	No	Drivers under the age of 18.	All drivers (effective 07/01/11).	Primary	
Iowa	No	Learner's permit and intermediate license holders	All drivers	Secondary for texting	
Kansas	No	Learner's permit and intermediate license holders	All drivers (effective 07/01/10).	Primary	
Kentucky	No	Drivers younger than 18 (effective 07/13/10),school bus drivers	All drivers (effective 07/13/10)	Primary (effective 07/13/10)	
Louisiana	No	School bus drivers, learner's permit and intermediate license holders, drivers under age 18	All drivers	Primary	
Maine**	No	Learner's permit and intermediate license holders	All drivers (effective 09/13/11)	Primary	
Maryland	All drivers (effective 10/01/10), School Bus Drivers.	Learner's permit and intermediate license holders under 18. School bus drivers	All drivers	Primary for texting	
Massachusetts	Local option	School bus drivers, passenger bus drivers, drivers younger than 18	All drivers (effective 09/30/10)	Primary	
Michigan	Local option	No	All drivers (effective 07/01/10)	Primary (effective 07/01/10)	
Minnesota	No	School bus drivers, learner's permit holders, and provisional license holders during the first 12 months after licensing	All drivers	Primary	
Mississippi	No	School bus drivers.	Learner's permit holders and intermediate license holders	Primary	
Missouri	No	No	Drivers 21 years of age or younger	Primary	
Montana	No	No	No	Not applicable	
Nebraska	No	Learner's permit and intermediate license holders younger than 18	Learner's permit and intermediate license holders younger than 18 All drivers	Secondary	
Nevada	All drivers (effective 01/01/12)	No	All drivers (effective 01/01/12)	Not applicable	
New Hampshire	No	No	All drivers	Primary	
New Jersey	All drivers	Il drivers School bus drivers, and learner's permit and intermediate license holders		Primary	
New Mexico	Local option	Learners permit and intermediate license holders	No	Not applicable	

New York	All drivers	No	All drivers	Primary	
North Carolina	No	Drivers younger than 18 and school bus drivers	All drivers	Primary	
North Dakota	Drivers younger than 18 (effective 01/01/12)	Drivers younger than 18 (effective 01/01/12)	All drivers (effective 08/01/11)	Primary (effective 08/01/11)	
Ohio	Local option	Drivers younger than 18.	All drivers	Secondary	
Oklahoma	Learner's permit and intermediate license holders, school bus drivers and public transit drivers (effective 11/01/10)	School Bus Drivers and Public Transit Drivers (effective 11/01/10)	Learner's permit and intermediate license holders, school bus drivers and public transit drivers (effective 11/01/10)	Primary	
Oregon	All drivers	Drivers younger than 18	All drivers	Primary	
Pennsylvania	Local option	No	All drivers	Primary	
Rhode Island	No	School bus drivers and drivers younger than 18	All drivers	Primary	
South Carolina	No	No	No	Not applicable	
South Dakota	No	No	No	Not applicable	
Tennessee	TennesseeNoSchool bus drivers, and learner's permit and intermediate license holdersTexasDrivers in school crossing zonesBus drivers. Drivers younger than 18. (09/01/11)		All drivers	Primary	
Texas			Bus drivers when a passenger 17 and younger is present; intermediate license holders for first 12 months, drivers in school crossing zones	Primary	
Utah	See footnote*	No	All drivers	Primary for texting; secondary for talking on hand-held phone	
Vermont	Vermont         No         Drivers younger than 18 shall not use any portable electronic device while driving           Virginia         No         Drivers younger than 18 and school bus drivers		All drivers	Primary	
Virginia			All drivers	Secondary; primary for school bus drivers	
Washington	Nashington         All drivers         Learners permit and intermediate license holders		All drivers	Primary	
West Virginia	<b>st Virginia</b> All drivers (effective 7/1/2012) Drivers younger than 18 who hold either a learner's permit or an intermediate license		All drivers (Effective 7/1/2012)	Primary	
Wisconsin	No	Learner or Intermediate License holder (Eff. 11/1/12)	All drivers (effective 12/01/10)	Primary (effective 12/01/10)	
Wyoming	No	No	All drivers	Primary	

\* Utah considers speaking on a cell phone, without a hands-free device, to be an offense only if a driver is also committing some other moving violation (other than speeding). \*\* Maine has a law that makes driving while distracted a traffic infraction. 29-A M.R.S.A. Sec. 2117.

\*\*\* Listed as a part of contributing factors

#### **Federal Sample Law**

In February 2010, the USDOT unveiled a "Sample Law" for states to use as a starting point for crafting new laws to prohibit texting while driving.<sup>2</sup> Recognizing states have had some difficulty drafting language that prohibits dangerous behaviors, but allows certain minimal uses of the technology, the United States Department of Transportation (USDOT) requested the participation of several national groups to draft language that was satisfactory to all. The sample law, prepared by the National Highway Traffic Safety Administration, and a cross-section of safety and industry organizations,<sup>3</sup> authorized law enforcement officers to stop a vehicle and issue a citation to drivers who are texting while driving.<sup>4</sup> The sample law is patterned on the Executive Order issued by President Obama on October 1, 2009, directing federal employees not to engage in text messaging while driving government-owned vehicles or other government-owned equipment. Federal employees were required to comply with the ban beginning on December 30, 2009.

#### Florida Law

The state has expressly preempted all regulation of the use of electronic communications devices in a motor vehicle.<sup>5</sup> There are currently no prohibitions related to texting or talking on a communications device while driving. However, existing laws may apply more generally to distracted operators of motor vehicles. Operators of motor vehicles are in violation of existing statutes when driving carelessly or recklessly.

The term "careless driving" is defined as the failure to drive the same as other operators of motor vehicles, in a careful and prudent manner, having regard to all attendant circumstances, so as not to endanger the life, limb, or property of any person.<sup>6</sup> A person who drives carelessly shall be cited for a moving violation.<sup>7</sup>

The term "reckless driving" is defined as the willful or wanton disregard for the safety of persons or property. Upon a first conviction, reckless driving is punishable by imprisonment,<sup>8</sup> a fine of at least \$25,<sup>9</sup> or both. A second or subsequent conviction requires a fine of at least \$50,<sup>10</sup> but may also result in imprisonment for not more than 6 months or both. Additionally, reckless driving

<sup>&</sup>lt;sup>2</sup> "New Sample Bill Will Aid States in Banning Texting While Driving," United States Department of Transportation, DOT 31-10. USDOT Secretary Ray LaHood, February 22, 2010. <u>http://www.dot.gov/affairs/2010/dot3110.htm</u>

<sup>&</sup>lt;sup>3</sup> Contributors to the sample law include: Advocates for Highway and Auto Safety, Alliance of Automobile Manufacturers, American Association of Motor Vehicle Administrators, American Association of State Highway and Transportation Officials, AAA, Centers for Disease Control and Prevention, CTIA – The Wireless Association, Governors Highway Safety Association, ITS America, International Association of Chiefs of Police, National Conference of State Legislatures, National Safety Council, The National Traffic Law Center of the National District Attorneys Association, and Safe Kids USA. http://www.nhtsa.gov/staticfiles/rulemaking/pdf/Texting Law 021910.pdf

<sup>&</sup>lt;sup>4</sup> Id.

<sup>&</sup>lt;sup>5</sup> s. 316.0075, F.S.

<sup>&</sup>lt;sup>6</sup> s. 316.1925, F.S.

<sup>&</sup>lt;sup>7</sup> Punishable as provided in ch. 318, F.S.

<sup>&</sup>lt;sup>8</sup> For period of not more than 90 days. Section 316.192(2)(a), F.S.

<sup>&</sup>lt;sup>9</sup>Not less than \$25 nor more than \$500. Section 316.192(2)(a), F.S.

<sup>&</sup>lt;sup>10</sup> But no more than \$1,000. Section 316.192(2)(b), F.S.

that causes damage to the property or person of another is a misdemeanor of the first degree.<sup>11</sup> Reckless driving that causes serious bodily injury<sup>12</sup> to another is a felony of the third degree.<sup>13</sup>

While a prohibition exists against vehicle operators wearing headsets, headphones, or other listening devices, there are exceptions.<sup>14</sup> A driver is permitted to use a headset in conjunction with a cellular telephone that provides sound through only one ear and allows surrounding sounds to be heard with the other ear.<sup>15</sup> The Department of Highway Safety and Motor Vehicles (DHSMV) is granted rulemaking authority to detail the standards and specifications of radio equipment permitted by statute.<sup>16</sup> The DHSMV inspects and reviews all such devices submitted to it and publishes a list by name and type of approved equipment.

Section 322.27(3), F.S., provides a point system used to evaluate the qualifications of a person to operate a motor vehicle after accumulating multiple violations of motor vehicle laws. Moving violations typically result in assessment of three points, unless the infraction or offense is among those considered more serious. For example, pursuant to s. 322.27(3)(d), F.S., reckless driving, passing a stopped school bus, and speeding in excess of 15 mph over the posted limit require an assessment of four points. Leaving the scene of a crash and speeding resulting in a crash require an assessment of six points.

The DHSMV may suspend a driver for 30 days if the driver accumulates 12 or more points within a 12-month period,<sup>17</sup> up to three months if the driver accumulates 18 points in 18 months,<sup>18</sup> and up to one year if the driver accumulates 24 points within 36 months.<sup>19</sup>

#### II. Effect of Proposed Changes:

#### **Legislative Intent**

The legislative intent is to:

- Improve roadway safety for motor vehicle operators, passengers, bicyclists, pedestrians, and all other road users;
- Prevent crashes related to the act of text messaging;
- Reduce injuries, deaths, property damage, health care costs, health insurance, and automobile insurance rates related to motor vehicle crashes; and
- Authorize law enforcement officers to issue citations for text messaging while driving as a secondary offense.

- <sup>17</sup> s. 322.27(3)(a), F.S.
- <sup>18</sup> s. 322.27(3)(b), F.S.

<sup>&</sup>lt;sup>11</sup> Punishable as provided in ss. 775.082 and 775.083, F.S.

<sup>&</sup>lt;sup>12</sup> The term "serious bodily injury" means an injury to another person, which consists of a physical condition that creates a substantial risk of death, serious personal disfigurement, or protracted loss or impairment of the function of any bodily member or organ. Section 316.192(3)(c)(2), F.S.

<sup>&</sup>lt;sup>13</sup> Punishable as provided in ss. 775.082 - 775.084, F.S.

<sup>&</sup>lt;sup>14</sup> s. 316.304, F.S.

<sup>&</sup>lt;sup>15</sup> s. 316.304(2)(d), F.S.

<sup>&</sup>lt;sup>16</sup> s. 316.304(3), F.S.

<sup>&</sup>lt;sup>19</sup> s. 322.27(3)(c), F.S.

### **Prohibition on Texting While Driving**

To achieve these goals, the bill prohibits a person who is operating a motor vehicle "while manually typing or entering multiple letters, numbers, symbols, or other characters in a wireless communication device, or sending or reading data in the device, for the purpose of non-voice interpersonal communication." The bill defines the term "wireless communication device" as any handheld device that is used in a handheld manner designed or intended to receive or transmit text or character-based messages, access or store data, or connect to the Internet or any other communications service<sup>20</sup> and which allows text communications.

The bill also specifies that for purposes of the prohibition on texting, a person is not considered to be operating a vehicle when the vehicle is stationary.<sup>21</sup> Violations are enforceable as secondary violations, meaning that a violator has to be first cited for some other traffic offense before he or she can be cited for the texting while driving offense.

### Exceptions

The bill makes exceptions for:

- Law enforcement, fire service, or emergency medical services personnel, or any operator of an authorized emergency vehicle as defined in s. 322.01, F.S.,<sup>22</sup> performing official duties;
- Reporting an emergency or criminal or suspicious activity to law enforcement;
- Receiving messages related to:
  - The operation or navigation of a motor vehicle;
  - Safety-related information including emergency, traffic, or weather alerts;
  - Data used primarily by the motor vehicle; or
  - Radio broadcasts;
- Using a device or system for navigation purposes;
- Conducting wireless interpersonal communication that does *not* require manual entry of multiple letters, numbers, or symbols, or reading text messages (except to activate or deactivate or initiate a feature or function); or

<sup>&</sup>lt;sup>20</sup> "Communications service" itself is defined by reference to s. 812.15, F.S. In that statute, the term "communications service" means:

any service lawfully provided for a charge or compensation by any cable system or by any radio, fiber optic, photooptical, electromagnetic, photoelectronic, satellite, microwave, data transmission, Internet-based, or wireless distribution network, system, or facility, including, but not limited to, any electronic, data, video, audio, Internet access, microwave, and radio communications, transmissions, signals, and services, and any such communications, transmissions, signals, and services lawfully provided for a charge or compensation, directly or indirectly by or through any of those networks, systems, or facilities.

<sup>&</sup>lt;sup>21</sup> Sections 316.194 and 316.1945, F.S., prohibit stopping, standing or parking in certain areas. Therefore, the driver of a vehicle stopped, standing, or parked in one of the prohibited locations may be subject to penalty.

<sup>&</sup>lt;sup>22</sup> Section 322.01(4), F.S., defines an "authorized emergency vehicle" as:

a vehicle that is equipped with extraordinary audible and visual warning devices, that is authorized by s. 316.2397 to display red or blue lights, and that is on call to respond to emergencies. The term includes, but is not limited to, ambulances, law enforcement vehicles, fire trucks, and other rescue vehicles. The term does not include wreckers, utility trucks, or other vehicles that are used only incidentally for emergency purposes.

• Vehicles that are being operated autonomously.

A user's billing records for a wireless communications device or the testimony of or written statements from appropriate authorities receiving such messages may be admissible as evidence in any proceeding to determine whether a violation of the prohibition has been committed.

#### Penalties

A penalty for a first violation of the prohibition is a non-moving violation, punishable as provided in ch. 318, F.S. Non-moving violations result in a \$30 fine, plus court costs that vary by jurisdiction.

If a person commits a second violation of the prohibition within 5 years of the first violation, the penalty is increased to a moving violation resulting in 3 points being assigned to the person's driver license. Chapter 318, F.S., provides for a \$60 fine plus court costs.

The bill provides that the DHSMV will assign 6 points to the driver license of any driver whose use of a wireless communications device results in a crash, whether the offense is a first or subsequent offense. This point assessment is identical to the number of points that would apply to a driver license if the operator caused a crash as a result of unlawful speed. Finally, if a driver who commits a moving violation covered in s. 322.27(3)(d), F. S., while unlawfully using a wireless communications device in a school safety zone, DHSMV will assign 2 points to his or her license in addition to the points assigned for the moving violation.

The bill has an effective date of October 1, 2013.

#### **Other Potential Implications**:

Based upon the definition of "wireless communications device" that limits use to "in a handheld manner," a person may be able to text and drive using a mounted device or by placing the device on his or her lap.

#### III. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

#### **IV.** Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

An individual violating the prohibition of using wireless communications devices for texting purposes while operating a motor vehicle would be subject to civil penalties and points being assigned to his or her driver license depending on whether the violation is a first offense or a second or subsequent offense.

C. Government Sector Impact:

The bill may generate an indeterminate amount of revenue for both state and local law enforcement agencies, depending on the number of violations issued by law enforcement officials and the frequency with which violators commit subsequent violations, thereby incurring larger penalties.

According to the DHSMV, programming modifications will be required to carry out the implementation of the bill, however, the necessary hours can be incorporated into the information systems administration's normal workload.<sup>23</sup>

#### V. Technical Deficiencies:

None.

#### VI. Related Issues:

None.

### VII. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

# CS/CS by Communications, Energy, and Public Utilities Committee on March 6, 2013:

• Clarifies that a driver who commits a moving violation while unlawfully using a wireless communications device in a school safety zone will have 2 points assigned to his or her license in addition to the points assigned for the moving violation.

•

#### CS by Transportation Committee on February 6, 2013:

• Includes in the definition of the term "wireless communications device," a handheld device used in a handheld manner.

<sup>&</sup>lt;sup>23</sup> Department of Highway Safety and Motor Vehicles, *Agency Bill Analysis: SB 416* (Oct. 19, 2011, on file with the Senate Transportation Committee).

- Provides that texting communications are allowed when a vehicle is stationary.
- Allows persons operating autonomous vehicles to use wireless communications while vehicle is in operation.
- B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2013 Bill No. CS for SB 52



LEGISLATIVE ACTION

Senate		House
Comm: RCS		
03/06/2013		
	•	
	•	
	•	

The Committee on Communications, Energy, and Public Utilities (Garcia) recommended the following:

#### Senate Amendment

Delete lines 146 - 148

and insert:

<u>11. A moving violation covered in this paragraph which is</u> <u>committed in conjunction with the unlawful use of a wireless</u> <u>communications device within a school safety zone-2 points, in</u> <u>addition to the points assigned for the moving violation.</u>

1

CS for SB 52

 ${\bf By}$  the Committee on Transportation; and Senators Detert, Montford, Margolis, Richter, Latvala, and Abruzzo

	596-01575-13 201352c1
1	A bill to be entitled
2	An act relating to the use of wireless communications
3	devices while driving; creating s. 316.305, F.S.;
4	creating the "Florida Ban on Texting While Driving
5	Law"; providing legislative intent; prohibiting the
6	operation of a motor vehicle while using a wireless
7	communications device for certain purposes; defining
8	the term "wireless communications device"; providing
9	exceptions; specifying information that is admissible
10	as evidence of a violation; providing penalties;
11	providing for enforcement as a secondary action;
12	amending s. 322.27, F.S.; providing for points to be
13	assessed against a driver license for the unlawful use
14	of a wireless communications device within a school
15	safety zone or resulting in a crash; providing an
16	effective date.
17	
18	Be It Enacted by the Legislature of the State of Florida:
19	
20	Section 1. Section 316.305, Florida Statutes, is created to
21	read:
22	316.305 Wireless communications devices; prohibition
23	(1) This section may be cited as the "Florida Ban on
24	Texting While Driving Law."
25	(2) It is the intent of the Legislature to:
26	(a) Improve roadway safety for all vehicle operators,
27	vehicle passengers, bicyclists, pedestrians, and other road
28	users.
29	(b) Prevent crashes related to the act of text messaging

# Page 1 of 6

596-01575-13 201352c1 30 while driving a motor vehicle. 31 (c) Reduce injuries, deaths, property damage, health care 32 costs, health insurance rates, and automobile insurance rates 33 related to motor vehicle crashes. (d) Authorize law enforcement officers to stop motor 34 35 vehicles and issue citations as a secondary offense to persons 36 who are texting while driving. 37 (3) (a) A person may not operate a motor vehicle while 38 manually typing or entering multiple letters, numbers, symbols, 39 or other characters into a wireless communications device or 40 while sending or reading data in such a device for the purpose 41 of nonvoice interpersonal communication, including, but not limited to, communication methods known as texting, e-mailing, 42 43 and instant messaging. As used in this section, the term 44 "wireless communications device" means any handheld device used 45 in a handheld manner, that is designed or intended to receive or 46 transmit text or character-based messages, access or store data, 47 or connect to the Internet or any communications service as defined in s. 812.15 and that allows text communications. For 48 49 the purposes of this paragraph, a motor vehicle that is 50 stationary is not being operated and is not subject to the 51 prohibition in this paragraph. 52 (b) Paragraph (a) does not apply to a motor vehicle 53 operator who is: 54 1. Performing official duties as an operator of an authorized emergency vehicle as defined in s. 322.01, a law 55 56 enforcement or fire service professional, or an emergency 57 medical services professional. 58 2. Reporting an emergency or criminal or suspicious

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	596-01575-13 201352c1
59	activity to law enforcement authorities.
60	3. Receiving messages that are:
61	a. Related to the operation or navigation of the motor
62	vehicle;
63	b. Safety-related information, including emergency,
64	traffic, or weather alerts;
65	c. Data used primarily by the motor vehicle; or
66	d. Radio broadcasts.
67	4. Using a device or system for navigation purposes.
68	5. Conducting wireless interpersonal communication that
69	does not require manual entry of multiple letters, numbers, or
70	symbols, except to activate, deactivate, or initiate a feature
71	or function.
72	6. Conducting wireless interpersonal communication that
73	does not require reading text messages, except to activate,
74	deactivate, or initiate a feature or function.
75	7. Operating an autonomous vehicle, as defined in s.
76	316.003, in autonomous mode.
77	(c) A user's billing records for a wireless communications
78	device or the testimony of or written statements from
79	appropriate authorities receiving such messages may be
80	admissible as evidence in any proceeding to determine whether a
81	violation of paragraph (a) has been committed.
82	(4)(a) Any person who violates paragraph (3)(a) commits a
83	noncriminal traffic infraction, punishable as a nonmoving
84	violation as provided in chapter 318.
85	(b) Any person who commits a second or subsequent violation
86	of paragraph (3)(a) within 5 years after the date of a prior
87	conviction for a violation of paragraph (3)(a) commits a

### Page 3 of 6

I	596-01575-13 201352c1
88	noncriminal traffic infraction, punishable as a moving violation
89	as provided in chapter 318.
90	(5) Enforcement of this section by state or local law
91	enforcement agencies must be accomplished only as a secondary
92	action when an operator of a motor vehicle has been detained for
93	a suspected violation of another provision of this chapter,
94	chapter 320, or chapter 322.
95	Section 2. Paragraph (d) of subsection (3) of section
96	322.27, Florida Statutes, is amended to read:
97	322.27 Authority of department to suspend or revoke driver
98	license or identification card
99	(3) There is established a point system for evaluation of
100	convictions of violations of motor vehicle laws or ordinances,
101	and violations of applicable provisions of s. 403.413(6)(b) when
102	such violations involve the use of motor vehicles, for the
103	determination of the continuing qualification of any person to
104	operate a motor vehicle. The department is authorized to suspend
105	the license of any person upon showing of its records or other
106	good and sufficient evidence that the licensee has been
107	convicted of violation of motor vehicle laws or ordinances, or
108	applicable provisions of s. 403.413(6)(b), amounting to 12 or
109	more points as determined by the point system. The suspension
110	shall be for a period of not more than 1 year.
111	(d) The point system shall have as its basic element a
112	graduated scale of points assigning relative values to
113	convictions of the following violations:
114	1. Reckless driving, willful and wanton-4 points.
115	2. Leaving the scene of a crash resulting in property
116	damage of more than \$50-6 points.

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CODING: Words stricken are deletions; words underlined are additions.

CS for SB 52

596-01575-13 201352c1 117 3. Unlawful speed, or unlawful use of a wireless 118 communications device, resulting in a crash-6 points. 119 4. Passing a stopped school bus-4 points. 120 5. Unlawful speed: 121 a. Not in excess of 15 miles per hour of lawful or posted 122 speed-3 points. 123 b. In excess of 15 miles per hour of lawful or posted 124 speed-4 points. 125 6. A violation of a traffic control signal device as 126 provided in s. 316.074(1) or s. 316.075(1)(c)1.-4 points. 127 However, no points shall be imposed for a violation of s. 128 316.074(1) or s. 316.075(1)(c)1. when a driver has failed to 129 stop at a traffic signal and when enforced by a traffic 130 infraction enforcement officer. In addition, a violation of s. 131 316.074(1) or s. 316.075(1)(c)1. when a driver has failed to 132 stop at a traffic signal and when enforced by a traffic 133 infraction enforcement officer may not be used for purposes of 134 setting motor vehicle insurance rates. 135 7. All other moving violations (including parking on a 136 highway outside the limits of a municipality)-3 points. However, 137 no points shall be imposed for a violation of s. 316.0741 or s. 138 316.2065(11); and points shall be imposed for a violation of s. 139 316.1001 only when imposed by the court after a hearing pursuant 140 to s. 318.14(5). 141 8. Any moving violation covered in this paragraph above, excluding unlawful speed and unlawful use of a wireless 142 143 communications device, resulting in a crash-4 points. 144 9. Any conviction under s. 403.413(6)(b)-3 points. 145 10. Any conviction under s. 316.0775(2)-4 points.

#### Page 5 of 6

596-01575-13

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I				Page	6 of	5 6			
CODING:	Words	<del>stricken</del>	are	deleti	ons;	words	underlined	are	additions.

11. Any moving violation covered in this paragraph committed in conjunction with the unlawful use of a wireless

communications device within a school safety zone-2 points.

Section 3. This act shall take effect October 1, 2013.

201352c1

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepare	d By: The Profe	essional Staff of the	Committee on Communio	cations, Energy, and Public Utilities
BILL:	SB 326			
INTRODUCER:	Senator Hays			
SUBJECT:	Powers and	Duties of the Dep	artment of Environme	ental Protection
DATE:	February 28	, 2013 REVISE	:D:	
ANAL	YST	STAFF DIRECTO	R REFERENCE	ACTION
. Gudeman		Uchino	EP	Favorable
2. Wiehle		Caldwell	CU	Favorable
3.			AGG	
ł			AP	
5.				
<u>ó</u> .				

#### I. Summary:

SB 326 removes an obsolete reference relating to right-of-way access in Marion County across portions of the Cross Florida Greenway (CFG) and repeals the surplus and exchange procedures specific to CFG lands. The repeal of the specific CFG surplus and exchange procedures appears to allow the Department of Environmental Protection's (DEP) Office of Greenways and Trails to follow current DEP Division of State Lands procedures for the surplus and exchange of conservation lands.

The bill amends s. 253.7827 and repeals s. 253.783(2), of the Florida Statutes.

#### I. Present Situation:

#### **Cross Florida Greenway**

The Cross Florida Barge Canal Project was begun in 1933 with the goal of creating a deep-water shipping canal across the state. Construction began in 1935 with federal funding as part of the New Deal, but work was suspended in 1936 when both Roosevelt's support and funding dwindled.<sup>1</sup> With German U-boats off the Florida coast in 1942, Congress passed a bill authorizing construction of another canal following the same route, this one a barge canal. However, no funding was provided and no work was done.<sup>2</sup> In 1964, federal money was again provided and construction was begun anew.<sup>3</sup> However, environmentalists again opposed the

<sup>&</sup>lt;sup>1</sup> Florida Trend, Lessons from the Cross Florida Barge Canal Project, (Feb. 1, 2010),

http://www.floridatrend.com/article/4509/lessons-from-the-cross-florida-barge-canal-project (last visited Feb. 28, 2013). <sup>2</sup> Id.

 $<sup>^{3}</sup>$  Id.

canal, led by Marjorie Carr, and in 1971 President Richard Nixon signed an executive order suspending work on the canal.<sup>4</sup> During this time, thousands of acres of land were acquired. In 1990, Congress officially de-authorized the project and all federal canal lands and structures were transferred to the state to be managed as a conservation and recreation area, provided that the state:

- Holds the federal government harmless for claims arising from operation of federal lands and facilities;
- Maintains the corridor as a public greenway for compatible recreation purposes, including specified areas;
- Agrees to preserve, enhance, interpret, and manage the natural and cultural resources contained in specified areas;
- Pays Citrus, Clay, Duval, Levy, Marion, and Putnam Counties a minimum aggregate sum of \$32 million, or at the option of the counties, payment by conveyance of surplus barge canal lands selected by the state at current appraised values;
- Uses any remaining funds generated from the sale of surplus CFG lands to acquire fee title or easements to other lands along the project route. Any remaining funds generated from the sale of surplus CFG lands *must* be used for the improvement and management of the greenway corridor. It does not dictate the procedures the state must use to surplus CFG lands, only how the funds from the sale of surplus land are to be managed.<sup>5</sup>

The Act also provides for certain legal remedies if the state fails to comply with the above requirements.<sup>6</sup>

The canal land was officially named the Marjorie Harris Carr Cross Florida Greenway (CFG) and is now managed by the Office of Greenways and Trails. The CFG is a multi-use area and provides natural resource based recreation including fishing, camping, hunting, boating, bicycling, and horseback riding.<sup>7</sup>

#### **Right of Way Access in Marion County**

The CFG extends through portions of Marion County, requiring that Marion County receive right-of-way access across portions of the CFG. Section 253.7827(3), F.S., provides that Marion County may purchase right-of-way access at fair market value, or that the value of the right-of-way be subtracted from the amount of reimbursement due to the county, pursuant to s. 253.783, F.S. Marion County is no longer subject to reimbursement, therefore this provision is obsolete.<sup>8</sup>

 $<sup>^{4}</sup>$  Id.

<sup>&</sup>lt;sup>5</sup> See Sec. 1114(d) of the Water Resource Development Act of 1986 as amended by Sec. 402 of the Water Resource Development Act of 1990, *available at* <u>http://www.fws.gov/habitatconservation/Omnibus/WRDA1990.pdf</u> (last visited Feb. 5, 2013).

<sup>&</sup>lt;sup>6</sup> Id.

<sup>&</sup>lt;sup>7</sup> DEP, *Marjorie Harris Carr Cross Florida Greenway Management Plan*, (June 15, 2007), http://www.dep.state.fl.us/gwt/cfg/Plan\_PDF/CFG\_LMP\_Final.pdf (last visited Feb. 4, 2013).

<sup>&</sup>lt;sup>8</sup> Email from Pierce Schuessler, Legislative Affairs Director, DEP, (Feb. 4, 2013)(on file with the Senate Committee on Environmental Preservation and Conservation).

#### **Cross Florida Greenway Surplus Procedures**

CFG lands are subject to specific surplus procedures that were created in order to generate funds needed to refund counties the ad valorem taxes that the counties paid to the Cross Florida Canal Navigation District.<sup>9</sup> Section 253.783(2), F.S., provides the following CFG-specific surplus procedures:

- The county where the surplus land is located has the first right of refusal to acquire the land at current appraised value by buying it or subtracting the value from its reimbursement;
- The original owner of the land or the original owner's heirs have second right of refusal to acquire the land at current appraised value;
- Any person having a leasehold interest in the land has the third right of refusal to acquire the land at current appraised value;
- Surplus land that is not acquired as stated above is offered in a public sale to the highest bidder. The minimum acceptable bid is the current appraised value;
- Proceeds from the sale of CFG land are refunded to the counties for ad valorem taxes paid by the counties to the Cross Florida Canal Navigation District;
- Interest refunded to the counties is compounded annually at rates specified in s. 253.0783(2)(f), F.S.; and
- Any excess funds from the sale of surplus lands *may* be used for the maintenance of the greenway corridor, which is in conflict with the requirements of the Act.

All counties within the CFG corridor have been fully reimbursed; therefore, the reimbursement procedures contained in this section are obsolete.<sup>10</sup>

#### **Conservation Land Surplus Procedures**

As to surplus conservation land in general (as opposed to surplus CFG land), the Board of Trustees of the Internal Improvement Trust Fund (Board of Trustees) has the authority to surplus conservation land if it is determined that the land is no longer needed for conservation purposes. Section 253.034(6), F.S., outlines the surplus procedures for conservation lands as follows:

- The Acquisition and Restoration Council must first confirm that the request to surplus conservation land is consistent with the resource values and management objectives of the land;
- The Board of Trustees approves the surplus by a vote of at least three members;
- State agencies, colleges, and universities are given priority to lease the surplus land;
- State, county, or local governments are offered second right of refusal to purchase the surplus land;
- If governmental agencies, colleges, and universities opt out of purchasing surplus land, then the land is available for sale on the private market;
- The sale price is negotiated or competitively bid (determined by market value) pursuant to s. 253.034(6)(g), F.S., and Rule 18-2.020, F.A.C.; and
- Proceeds from the sale of surplus land are deposited into the fund from which the lands were acquired. If the trust fund from which the lands were acquired no longer exists, the funds are deposited into an appropriate account to be used for land management.

<sup>&</sup>lt;sup>9</sup> Id. <sup>10</sup> Id.

#### II. Effect of Proposed Changes:

**Section 1** amends s. 253.7827(3), F.S., deleting the option of Marion County to subtract the fair market value of lands or right-of-ways needed to expand 60th Avenue. As is stated above, all reimbursement funds have been repaid to Marion County; therefore this option is obsolete.

**Section 2** repeals s. 253.783(2), F.S., and appears to allow the surplus procedures of CFG lands to be consistent with current Board of Trustees surplus procedures. This provides for better management of CFG lands and will close ownership gaps within the CFG boundary. The repeal provides consistency between the federal requirements for the funds acquired from the surplus of CFG lands and the manner in which the state manages the funds.<sup>11</sup>

Section 3 provides an effective date of July 1, 2013.

#### **Other Potential Implications**:

The current surplus procedures outlined in s. 253.783(2), F.S., violate the Water Resource Development Act of 1990. The Act specifies any remaining funds from surplus lands after acquisition of fee title or easements must be used for maintenance of the greenway, while s. 253.783(2)(e), F.S., is permissive for such remaining funds. Repeal of this section remedies this violation. However, the bill does not specify that the funds generated from surplussing former federal CFG lands must adhere to the Act's requirements when using the usual surplussing procedures outlined in s. 253.034(6), F.S. As stated above, if the state fails to follow the Act's requirements, it may be subject to certain legal remedies.

The repeal of s. 253.0783(2), F.S., implies that the sale and exchange of surplus CFG lands may continue under the existing process for conservation lands titled in the Board of Trustees as outlined in s. 253.034(6), F.S.; however, the bill does not explicitly state this.

#### III. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

<sup>&</sup>lt;sup>11</sup> Supra note 8.

#### **IV.** Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

There may be an indeterminate cost savings to the DEP by not having a separate procedure for surplussing CFG lands. Additionally, the current procedure for surplussing CFG lands may require multiple public notices placed in newspapers and lengthy legal determinations on the rights of people claiming to be heirs or those claiming a leasehold interest in the lands.

#### V. Technical Deficiencies:

None.

#### VI. Related Issues:

None.

#### VII. Additional Information:

A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

 ${\bf By}$  Senator Hays

	11-00106A-13 2013326
1	A bill to be entitled
2	An act relating to the powers and duties of the
3	Department of Environmental Protection; amending s.
4	253.7827, F.S.; removing an obsolete reference for
5	purposes of calculating the reimbursement for
6	transportation and utility crossings of greenways
7	lands in Marion County; repealing s. 253.783(2), F.S.,
8	relating to additional powers and duties of the
9	department to dispose of surplus lands that were for
10	the construction, operation, or promotion of a canal
11	across the peninsula of the state and refund payments
12	to counties; providing an effective date.
13	
14	Be It Enacted by the Legislature of the State of Florida:
15	
16	Section 1. Subsection (3) of section 253.7827, Florida
17	Statutes, is amended to read:
18	253.7827 Transportation and utility crossings of greenways
19	lands
20	(3) Furthermore, the Legislature recognizes the needs
21	expressed by Marion County to provide for the southerly
22	extension of Sixtieth Avenue between State Road 200 and
23	Interstate 75 and for the extension to cross the greenways lands
24	to allow for the orderly growth and development of Marion
25	County. Right-of-way for this extension across greenways lands
26	shall be designed to mitigate the impacts to the extent
27	practical, and the value of such lands shall be paid based on
28	fair market value <del>or, at the option of Marion County, the value</del>
29	can be subtracted from the amount of reimbursement due the

### Page 1 of 2

11-00106A-13

	—	
30	county pursuant to s. 253.783.	
31	Section 2. Subsection (2) of section 253.783, Florida	
32	Statutes, is repealed.	
33	Section 3. This act shall take effect July 1, 2013.	

CODING: Words stricken are deletions; words underlined are additions.

2013326

# SUMMARY OF AMENDMENTS TO SB 714

Amendment # 1 By Senator Hukill Barcode #345996 Delete all	<ul> <li>The strike-all makes the following changes to the bill:</li> <li>Adds a subsection that restates the entire definition of proprietary confidential business information, in order to clarify any ambiguities that may be inferred from the previous cross-reference on lines 22-23.</li> <li>Provides that proprietary confidential business information is "held by" a utility.</li> <li>Adds a new requirement for a utility to hold proprietary confidential business information for a year before returning it to the private or out-of-state entity after a due diligence review.</li> <li>Includes consistency for proprietary confidential business information to be "confidential and exempt" where there was an inconsistency before.</li> </ul>
Amendment to Amendment #1 By Senator Hukill Barcode #522420 Line 85	• Replaces the term "propriety" with the correct term "proprietary".

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepar	ed By: The Professio	nal Staff of the Comm	nittee on Communio	cations, Energy, and Public Utilities
BILL:	CS/SB 714			
INTRODUCER:	Committee on Communications, Energy, and Public Utilities and Senator Simmons			
SUBJECT:	Public Records/I	Proprietary Confide	ential Business I	nformation
DATE:	March 7, 2013	REVISED:		
ANAL	.YST S	TAFF DIRECTOR	REFERENCE	ACTION
. Geeker/Wi	ehle Ca	ldwell	CU	Fav/CS
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## Please see Section VIII. for Additional Information:

A. COMMITTEE SUBSTITUTE..... X B. AMENDMENTS.....

Statement of Substantial Changes Technical amendments were recommended Amendments were recommended Significant amendments were recommended

#### I. Summary:

CS/SB 714 creates a new subsection of the Florida Statutes that defines proprietary confidential business information as information, regardless of form or characteristics, the disclosure of which would cause harm to the providing entity or its business operations. Proprietary confidential business information includes, but is not limited to: trade secrets; internal auditing controls and reports of internal auditors; security measures, systems, or procedures; information concerning bids or other contractual data; and information relating to competitive interests. The bill creates a public records exemption for proprietary confidential business information held by a municipal electric utility in conjunction with a due diligence review and requires that this information be held by the utility for one year before being returned to the entity.

The bill also states that the public necessity for the exemption is based upon the inability of a municipal electric utility to operate efficiently in entering into a partnership with entities that can improve the delivery, cost, or diversification of fuel or renewable energy resources without the exemption.

This bill substantially amends s. 119.0713 of the Florida Statutes.

#### II. Present Situation:

#### **Public Access**

Florida has a long history of providing public access to the records of governmental and other public entities. The Legislature enacted its first law affording access to public records in 1892. In 1992, Florida voters approved an amendment to the State Constitution which raised the statutory right of access to public records to a constitutional level.

#### Section 24(a), Art. I, State Constitution

Section 24(a), Art. I of the State Constitution provides the following:

(a) Every person has the right to inspect or copy any public records made or received in connection with the official business of any public body, officer, or employee of the state, or persons acting on their behalf, except with respect to records exempted pursuant to this section or specifically made confidential by this Constitution. This section specifically includes the legislative, executive, and judicial branches of government and each agency or department created thereunder; counties, municipalities, and districts; and each constitutional officer, board, and commission, or entity created pursuant to law or this Constitution.

#### Florida's Public Records Law

Florida's public records law is contained in chapter 119, F.S., and specifies conditions under which the public must be given access to governmental records. Section 119.07(1)(a), F.S., provides that every person who has custody of a public record<sup>1</sup> must permit the record to be inspected and examined by any person, at any reasonable time, under reasonable conditions, and under supervision by the custodian of the public record. Unless specifically exempted, all agency<sup>2</sup> records are to be available for public inspection.

The Florida Supreme Court has interpreted the definition of public records to encompass all materials made or received by an agency in connection with official business which are "intended to perpetuate, communicate, or formalize knowledge."<sup>3</sup> All such materials, regardless of whether they are in final form, are open for public inspection unless made exempt.<sup>4</sup>

<sup>&</sup>lt;sup>1</sup> s. 119.011(1), F.S., defines "public record" to include "all documents, papers, letters, maps, books, tapes, photographs, film, sound recordings, data processing software, or other material, regardless of the physical form, characteristics, or means of transmission, made or received pursuant to law or ordinance or in connection with the transaction of official business by any agency."

<sup>&</sup>lt;sup>2</sup> s. 119.011(2), F.S., defines "agency" as "...any state, county, district, authority, or municipal officer, department, division, authority, or municipal officer, department, division, board, bureau, commission, or other separate unit of government created or established by law including, for the purposes of this chapter, the Commission on Ethics, the Public Service Commission, and the Office of Public Counsel, and any other public or private agency, person, partnership, corporation, or business entity acting on behalf of any public agency."

<sup>&</sup>lt;sup>3</sup> Shevin v. Byron, Harless, Shafer, Reid, and Assocs., Inc., 379 So. 2d 633, 640(Fla. 1980).

<sup>&</sup>lt;sup>4</sup> Wait v. Florida Power & Light Company, 372 So.2d 420 (Fla. 1979)

There is a difference between records that the Legislature exempts from public inspection and those that the Legislature makes confidential and exempt from public inspection. If a record is made confidential with no provision for its release so that its confidential status will be maintained, such record may not be released by an agency to anyone other than the person or entities designated in the statute.<sup>9</sup> If a record is simply exempt from mandatory disclosure requirements, an agency is not prohibited from disclosing the record in all circumstances.<sup>10</sup>

substantive provisions although it may contain multiple exemptions relating to one subject.<sup>8</sup>

#### **Open Government Sunset Review Act**

The Open Government Sunset Review Act established in s. 119.15, F.S., provides a review and repeal process for public records exemptions. In the fifth year after enactment of a new exemption or in the fifth year after substantial amendment of an existing exemption, the exemption is repealed on October 2, unless reenacted by the Legislature. Each year, by June 1, the Division of Statutory Revision of the Joint Legislative Management Committee is required to certify to the President of the Senate and the Speaker of the House of Representatives the language and statutory citation of each exemption scheduled for repeal the following year.

The Act states that an exemption may be created, revised, or maintained only if it serves an identifiable public purpose and if the exemption is no broader than is necessary to meet the public purpose it serves. An identifiable public purpose is served if the exemption meets one of the three specified criteria and if the Legislature finds that the purpose is sufficiently compelling to override the strong public policy of open government and cannot be accomplished without the exemption. The three statutory criteria are that the exemption:

- Allows the state or its political subdivisions to effectively and efficiently administer a governmental program, which administration would be significantly impaired without the exemption;
- Protects information of a sensitive personal nature concerning individuals, the release of which would be defamatory or cause unwarranted damage to the good name or reputation of such individuals, or would jeopardize their safety; or
- Protects information of a confidential nature concerning entities, including, but not limited to, a formula, pattern, device, combination of devices, or compilation of information that is used to protect or further a business advantage over those who do not

<sup>&</sup>lt;sup>5</sup> Article I, s. 24(c) of the State Constitution.

<sup>&</sup>lt;sup>6</sup> Memorial Hospital-West Volusia v. News-Journal Corporation, 729 So.2d 373, 380 (Fla. 1999); Halifax Hospital Medical Center v. News-Journal Corporation, 724 So.2d 567 (Fla. 1999).

<sup>&</sup>lt;sup>7</sup> s. 119.15, F.S., provides that an existing exemption may be considered a new exemption if the exemption is expanded to cover additional records.

<sup>&</sup>lt;sup>8</sup> Article 1, s. 24(c) of the State Constitution

<sup>&</sup>lt;sup>9</sup> Attorney General Opinion 85-62, August 1, 1985.

<sup>&</sup>lt;sup>10</sup> Williams v. City of Minneola, 575 So.2d 683, 687 (Fla. 5<sup>th</sup> DCA), review denied, 589 So.2d. 289 (Fla. 1991).

know or use it, the disclosure of which would injure the affected entity in the marketplace.

#### **Information from First Amendment Foundation**

With the adoption of the amendments, the First Amendment Foundation is now neutral.

#### Local Government Agency Exemptions from Inspection or Copying of Public Records

The three types of electric utilities defined in s. 366.02(2), F.S., are the municipal electric utility, investor-owned electric utility, and rural electric cooperative. Any records produced or held by investor-owned utilities or rural electric cooperatives are unaffected by public records law, as both are privately owned. Municipal utilities, however, are owned by a municipality and their records are subject to public records law. Section 119.0713, F.S., provides public records exemptions for local government agencies. It includes an exemption for a municipally-owned utility pertaining to any data, record, or document used directly or solely by the utility to prepare and submit a bid relative to the sale, distribution, or use of any service, commodity, or tangible personal property to any customer or prospective customer.

#### Florida Interlocal Cooperation Act of 1969

The Florida Interlocal Cooperation Act of 1969 is found in s. 163.01, F.S. This section permits local governmental entities to make the most efficient use of their powers by enabling them to cooperate with other localities on a basis of mutual advantage and thereby to provide services and facilities in a manner and pursuant to forms of governmental organization that will accord best with geographic, economic, population, and other factors influencing the needs and development of local communities. Paragraph (3)(d) defines the term "electric project" to mean: any plant, together with all parts thereof and appurtenances thereto; any interest in, or right to, the use of any such plant; and any study to determine the feasibility or costs of any plant.

#### Public Utility Records; Confidentiality

Section 366.093, F.S., provides for confidentiality of public records. Proprietary confidential business information, as defined in paragraph (3), is information regardless of form or characteristics, which is owned or controlled by a person or company, is intended to be and is treated by a person or company as private in that the disclosure of the information would cause harm to the ratepayers or the person's or company's business operations. Proprietary confidential business information includes: trade secrets; internal auditing controls and reports of internal auditors; security measures, systems, or procedures; information concerning bids or other contractual data, the disclosure of which would impair the competitive business of the provider of the information; and employee personnel information unrelated to compensations, duties, qualifications, or responsibilities.

#### III. Effect of Proposed Changes:

**Section 1** creates a public records exemption for proprietary confidential business information that is held by a municipal electric utility and makes such information confidential. The term

proprietary confidential business information is defined as information, regardless of form or characteristics, the disclosure of which would cause harm to the providing entity or its business operations. Proprietary confidential business information includes, but is not limited to: trade secrets; internal auditing controls and reports of internal auditors; security measures, systems, or procedures; information concerning bids or other contractual data; and information relating to competitive interests. To be exempt from public records disclosure, proprietary confidential business information must:

- Meet the definition
- Be held by an electric utility that is subject to chapter 119, F.S. and;
- Be provided in conjunction with a due diligence review of either:
  - An electric project as defined in s. 163.01(3)(d), F.S., or
  - A project to improve the delivery, cost, or diversification of fuel or renewable energy resources.

Section 1 also requires that proprietary confidential business information be retained by the utility for one year before being returned to the custody of the person or entity providing the information.

The bill provides that the exemption stands repealed on October 2, 2018, unless reviewed and saved from repeal through reenactment by the Legislature through the Open Government Sunset Review Act.

**Section 2** sets forth the public necessity of ensuring exemption from public disclosure and confidentiality of proprietary confidential business information belonging to a private or out-of-state entity and held by an electric utility in the event that they enter into an electric project or partnership. Disclosure of any proprietary confidential business information under the public records law could destroy the value of the information provided by the private entity by giving its competitors detailed insights into its financial status and strategic plans, and cause economic harm not only to the entity or person providing the information, but ratepayers and electric utilities as well. The ratepayers would be at a disadvantage by being deprived of opportunities for rate reductions or improvements to their utility services. The electric utilities would also have limited opportunities to find cost-effective solutions in providing electric services and improving the delivery, cost, or diversification of fuel or renewable energy to its customers. As a result, public and private harm in the disclosure of such information would far outweigh any benefit of the public disclosure of proprietary confidential business information. This bill will allow electric utilities to expand and enhance their energy capabilities, which in turn may allow them to provide optimal services to their customers, the ratepayers.

Section 3 provides that the act take effect on July 1, 2013.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

#### B. Public Records/Open Meetings Issues:

The requirement of Article I, s. 24(c) of the State Constitution and s. 119.15, F.S. are met in that the public records exemption contained in s. 119.0713(4), F.S.:

- Serves an identifiable public purpose in that it:
  - Protects information of a confidential nature concerning entities, including, but not limited to, a pattern, device, combination of devices, or compilation of information that is used to protect or further a business advantage over those who do not know or use it, the disclosure of which would injure that affected entity in the marketplace, and
  - Allows government-owned electric utilities to effectively and efficiently administer services to their ratepayers, providing an electric project would potentially improve the delivery, cost, or diversification of fuel or renewable energy that a utility can provide, whereas administration would be significantly impaired without the exemption;
- The exemption is no broader than is necessary to meet the public purpose it serves; and
- The purpose is sufficiently compelling to override the strong public policy of open government and cannot be accomplished without the exemption.
- C. Trust Funds Restrictions:

None.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

#### B. Private Sector Impact:

The public will not have access to proprietary confidential business information received by a government-owned electric utility. Out-of-state energy generators and other technology providers will be more inclined to enter into public-private partnerships in Florida; to the extent that such electric partnerships would potentially improve the delivery, cost, or diversification of fuel or renewable energy, government-owned electric utilities and their customers may benefit.

#### C. Government Sector Impact:

Electric utilities that are government owned will be able to obtain information and negotiate with private companies or other entities.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

# CS/SB 714 by Committee on Communications, Energy, and Public Utilities on March 6, 2013:

- Expressly defines the term proprietary confidential business information instead of defining it by cross-reference.
- Clarifies that proprietary confidential business information is "held by" a utility instead of "provided to."
- Consistently states that proprietary confidential business information is both confidential and exempt.
- Requires that the information be retained for one year by the utility
- Deletes "propriety" and replaces with "proprietary."
- B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2013 Bill No. SB 714

34599	6
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LEGISLATIVE ACTION

Senate	•	House
Comm: RCS	•	
03/06/2013	•	
	•	
	•	

The Committee on Communications, Energy, and Public Utilities (Hukill) recommended the following:

#### Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Subsection (4) is added to section 119.0713, Florida Statutes, to read:

119.0713 Local government agency exemptions from inspection or copying of public records.-

(4) (a) Proprietary confidential business information means information, regardless of form or characteristics, which is held by an electric utility that is subject to chapter 119, is

12 intended to be and is treated by the entity that provided the

345996

13	information to the electric utility as private in that the
14	disclosure of the information would cause harm to the providing
15	entity or its business operations, and has not been disclosed
16	unless disclosed pursuant to a statutory provision, an order of
17	a court or administrative body, or private agreement that
18	provides that the information will not be released to the
19	public. Proprietary confidential business information includes,
20	but is not limited to:
21	1. Trade secrets.
22	2. Internal auditing controls and reports of internal
23	auditors.
24	3. Security measures, systems, or procedures.
25	4. Information concerning bids or other contractual data,
26	the disclosure of which would impair the efforts of the electric
27	utility to contract for goods or services on favorable terms.
28	5. Information relating to competitive interests, the
29	disclosure of which would impair the competitive business of the
30	provider of the information.
31	(b) Proprietary confidential business information held by
32	an electric utility that is subject to chapter 119 in
33	conjunction with a due diligence review of an electric project
34	as defined in s. 163.01(3)(d) or a project to improve the
35	delivery, cost, or diversification of fuel or renewable energy
36	resources is confidential and exempt from s. 119.07(1) and s.
37	24(a), Art. I of the State Constitution.
38	(c) All proprietary confidential business information
39	described in paragraph (b) shall be retained for one year after
40	the due diligence review has been completed and the electric
41	utility has decided whether or not to participate in the

579-01862-13

# 345996

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42	project.
43	(d) This subsection is subject to the Open Government
44	Sunset Review Act in accordance with s. 119.15, and shall stand
45	repealed on October 2, 2018, unless reviewed and saved from
46	repeal through reenactment by the Legislature.
47	Section 2. (1) The Legislature finds that it is a public
48	necessity that proprietary confidential business information
49	held by an electric utility that is subject to chapter 119,
50	Florida Statutes, in conjunction with a due diligence review of
51	an electric project as defined in s. 163.01(3)(d), Florida
52	Statutes, or a project to improve the delivery, cost, or
53	diversification of fuel or renewable energy resources be made
54	confidential and exempt from public records requirements. The
55	disclosure of such proprietary confidential business
56	information, such as trade secrets, internal auditing controls
57	and reports, security measures, systems, or procedures, or other
58	information relating to competitive interests, could injure the
59	provider in the marketplace by giving its competitors detailed
60	insights into its financial status and strategic plans, thereby
61	putting the provider at a competitive disadvantage. Without this
62	exemption, providers might be unwilling to enter into
63	discussions with the utility regarding the feasibility of future
64	contracting. This could, in turn, limit opportunities the
65	utility might otherwise have for finding cost-effective or
66	strategic solutions for providing electric service or improving
67	the delivery, cost, or diversification of fuel or renewable
68	energy. This would put public providers of electric utility
69	services at a competitive disadvantage by limiting their ability
70	to optimize services to their customers and adversely affecting

345996

71 the customers of those utilities by depriving them of 72 opportunities for rate reductions or other improvements in 73 services. 74 (2) Proprietary confidential business information derives 75 actual or potential independent economic value from not being 76 generally known to, and not being readily ascertainable by 77 proper means by, other persons who can derive economic value 78 from its disclosure or use. A utility, in performing the 79 appropriate due diligence review of electric projects or 80 projects to improve the delivery, cost, or diversification of 81 fuel or renewable energy sources, may need to obtain proprietary 82 confidential business information. Without an exemption from 83 public records requirements for this information, it becomes a 84 public record when received by an electric utility and must be 85 disclosed upon request. Disclosure of any propriety confidential 86 business information under the public records law would destroy 87 the value of that property and cause economic harm not only to the entity or person providing the information, but to the 88 89 ratepayers through reduced competition for the provision of 90 vital electric utility services. 91 (3) In finding that the public records exemption created by this act is a public necessity, the Legislature also finds that 92 93 the public and private harm in disclosing such proprietary 94 confidential business information significantly outweighs any 95 public benefit derived from disclosure of the information and 96 that the exemption created by this act will enhance the ability 97 of electric utilities to optimize their performance, thereby 98 benefiting the ratepayers. 99 Section 3. This act shall take effect July 1, 2013.

# 345996

100	
101	=========== T I T L E A M E N D M E N T ===============
102	And the title is amended as follows:
103	Delete everything before the enacting clause
104	and insert:
105	A bill to be entitled
106	An act relating to public records; amending s.
107	119.0713, F.S.; providing an exemption from public
108	records requirements for specified proprietary
109	confidential business information held by an electric
110	utility that is subject to ch. 119, F.S., in
111	conjunction with a due diligence review of an electric
112	project or a project to improve the delivery, cost, or
113	diversification of fuel or renewable energy resources;
114	providing for the retention of such information for a
115	specified time; providing for future review and repeal
116	of the exemption; providing a statement of public
117	necessity; providing an effective date.

Page 5 of 5

20

LEGISLATIVE ACTION

Sena	te		House
Comm:	RCS		
03/06/	2013	•	
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		•	

The Committee on Communications, Energy, and Public Utilities (Hukill) recommended the following:

Senate Amendment to Amendment (345996)

Delete line 85

and insert:

1 2 3

4

5 6 disclosed upon request. Disclosure of any proprietary

confidential

LEGISLATIVE ACTION

Senate		House
Comm: WD		
03/06/2013	•	
	•	
	•	

The Committee on Communications, Energy, and Public Utilities (Hukill) recommended the following:

#### Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Subsection (4) is added to section 119.0713, Florida Statutes, to read:

119.0713 Local government agency exemptions from inspection or copying of public records.-

(4) (a) Proprietary confidential business information means information, regardless of form or characteristics, which is held by an electric utility that is subject to chapter 119, is

intended to be and is treated by the entity that provided the

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13	information to the electric utility as private in that the
14	disclosure of the information would cause harm to the providing
15	entity or its business operations, and has not been disclosed
16	unless disclosed pursuant to a statutory provision, an order of
17	a court or administrative body, or private agreement that
18	provides that the information will not be released to the
19	public. Proprietary confidential business information includes,
20	but is not limited to:
21	1. Trade secrets.
22	2. Internal auditing controls and reports of internal
23	auditors.
24	3. Security measures, systems, or procedures.
25	4. Information concerning bids or other contractual data,
26	the disclosure of which would impair the efforts of the electric
27	utility to contract for goods or services on favorable terms.
28	5. Information relating to competitive interests, the
29	disclosure of which would impair the competitive business of the
30	provider of the information.
31	(b) Proprietary confidential business information held by
32	an electric utility that is subject to chapter 119 in
33	conjunction with a due diligence review of an electric project
34	as defined in s. 163.01(3)(d) or a project to improve the
35	delivery, cost, or diversification of fuel or renewable energy
36	resources is confidential and exempt from s. 119.07(1) and s.
37	24(a), Art. I of the State Constitution.
38	(c) All proprietary confidential business information
39	described in paragraph (b) shall be retained for one year after
40	the due diligence review has been completed and the electric
41	utility has decided whether or not to participate in the
	1

# 370400

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42	project.
43	(d) This subsection is subject to the Open Government
44	Sunset Review Act in accordance with s. 119.15, and shall stand
45	repealed on October 2, 2018, unless reviewed and saved from
46	repeal through reenactment by the Legislature.
47	Section 2. (1) The Legislature finds that it is a public
48	necessity that proprietary confidential business information
49	held by an electric utility that is subject to chapter 119,
50	Florida Statutes, in conjunction with a due diligence review of
51	an electric project as defined in s. 163.01(3)(d), Florida
52	Statutes, or a project to improve the delivery, cost, or
53	diversification of fuel or renewable energy resources be made
54	confidential and exempt from public records requirements. The
55	disclosure of such proprietary confidential business
56	information, such as trade secrets, internal auditing controls
57	and reports, security measures, systems, or procedures, or other
58	information relating to competitive interests, could injure the
59	provider in the marketplace by giving its competitors detailed
60	insights into its financial status and strategic plans, thereby
61	putting the provider at a competitive disadvantage. Without this
62	exemption, providers might be unwilling to enter into
63	discussions with the utility regarding the feasibility of future
64	contracting. This could, in turn, limit opportunities the
65	utility might otherwise have for finding cost-effective or
66	strategic solutions for providing electric service or improving
67	the delivery, cost, or diversification of fuel or renewable
68	energy. This would put public providers of electric utility
69	services at a competitive disadvantage by limiting their ability
70	to optimize services to their customers and adversely affecting



71	the customers of those utilities by depriving them of
72	opportunities for rate reductions or other improvements in
73	services.
74	(2) Proprietary confidential business information derives
75	actual or potential independent economic value from not being
76	generally known to, and not being readily ascertainable by
77	proper means by, other persons who can derive economic value
78	from its disclosure or use. A utility, in performing the
79	appropriate due diligence review of electric projects or
80	projects to improve the delivery, cost, or diversification of
81	fuel or renewable energy sources, may need to obtain proprietary
82	confidential business information. Without an exemption from
83	public records requirements for this information, it becomes a
84	public record when received by an electric utility and must be
85	disclosed upon request. Disclosure of any proprietary
86	confidential business information under the public records law
87	would destroy the value of that property and cause economic harm
88	not only to the entity or person providing the information, but
89	to the ratepayers through reduced competition for the provision
90	of vital electric utility services.
91	(3) In finding that the public records exemption created by
92	this act is a public necessity, the Legislature also finds that
93	the public and private harm in disclosing such proprietary
94	confidential business information significantly outweighs any
95	public benefit derived from disclosure of the information and
96	that the exemption created by this act will enhance the ability
97	of electric utilities to optimize their performance, thereby
98	benefiting the ratepayers.
99	Section 3. This act shall take effect July 1, 2013.

## 370400

100	
101	=========== T I T L E A M E N D M E N T ==============
102	And the title is amended as follows:
103	Delete everything before the enacting clause
104	and insert:
105	A bill to be entitled
106	An act relating to public records; amending s.
107	119.0713, F.S.; providing an exemption from public
108	records requirements for specified proprietary
109	confidential business information held by an electric
110	utility that is subject to ch. 119, F.S., in
111	conjunction with a due diligence review of an electric
112	project or a project to improve the delivery, cost, or
113	diversification of fuel or renewable energy resources;
114	providing for the retention of such information for a
115	specified time; providing for future review and repeal
116	of the exemption; providing a statement of public
117	necessity; providing an effective date.

By Senator Simmons

	10-00765-13 2013714
1	A bill to be entitled
2	An act relating to public records; amending s.
3	119.0713, F.S.; providing an exemption from public
4	records requirements for specified proprietary
5	confidential business information provided by a
6	private or out-of-state entity to an electric utility
7	that is subject to ch. 119, F.S., in conjunction with
8	a due diligence review of an electric project or a
9	project to improve the delivery, cost, or
10	diversification of fuel or renewable energy resources;
11	providing for the return of such information to the
12	provider; providing for future review and repeal of
13	the exemption; providing a statement of public
14	necessity; providing an effective date.
15	
16	Be It Enacted by the Legislature of the State of Florida:
17	
18	Section 1. Subsection (4) is added to section 119.0713,
19	Florida Statutes, to read:
20	119.0713 Local government agency exemptions from inspection
21	or copying of public records
22	(4)(a) Proprietary confidential business information, as
23	defined in s. 366.093(3), provided by a private or out-of-state
24	entity to an electric utility that is subject to chapter 119 in
25	conjunction with a due diligence review of an electric project
26	as defined in s. 163.01(3)(d) or a project to improve the
27	delivery, cost, or diversification of fuel or renewable energy
28	resources is exempt from s. 119.07(1) and s. 24(a), Art. I of
29	the State Constitution.

CODING: Words stricken are deletions; words underlined are additions.

	10-00765-13 2013714
30	(b) All proprietary confidential business information
31	described in paragraph (a) shall be returned to the custody of
32	the person or entity providing the information after the due
33	diligence review has been completed and the utility has decided
34	whether or not to participate in the project.
35	(c) Paragraph (a) is subject to the Open Government Sunset
36	Review Act in accordance with s. 119.15, and shall stand
37	repealed on October 2, 2018, unless reviewed and saved from
38	repeal through reenactment by the Legislature.
39	Section 2. <u>(1) The Legislature finds that it is a public</u>
40	necessity that proprietary confidential business information, as
41	defined in s. 366.093(3), Florida Statutes, provided by a
42	private or out-of-state entity to an electric utility that is
43	subject to chapter 119, Florida Statutes, in conjunction with a
44	due diligence review of an electric project as defined in s.
45	163.01(3)(d), Florida Statutes, or a project to improve the
46	delivery, cost, or diversification of fuel or renewable energy
47	resources be made confidential and exempt from public records
48	requirements. The disclosure of such proprietary confidential
49	business information, such as trade secrets, internal auditing
50	controls and reports, security measures, systems, or procedures,
51	or other information relating to competitive interests, could
52	injure the provider in the marketplace by giving its competitors
53	detailed insights into its financial status and strategic plans,
54	thereby putting the provider at a competitive disadvantage.
55	Without this exemption, providers might be unwilling to enter
56	into discussions with the utility regarding the feasibility of
57	future contracting. This could, in turn, limit opportunities the
58	utility might otherwise have for finding cost-effective or

#### Page 2 of 4

CODING: Words stricken are deletions; words underlined are additions.

	10-00765-13 2013714
59	strategic solutions for providing electric service or improving
60	the delivery, cost, or diversification of fuel or renewable
61	energy. This would put public providers of electric utility
62	services at a competitive disadvantage by limiting their ability
63	to optimize services to their customers and adversely affecting
64	the customers of those utilities by depriving them of
65	opportunities for rate reductions or other improvements in
66	services.
67	(2) Proprietary confidential business information derives
68	actual or potential independent economic value from not being
69	generally known to, and not being readily ascertainable by
70	proper means by, other persons who can derive economic value
71	from its disclosure or use. A utility, in performing the
72	appropriate due diligence review of electric projects or
73	projects to improve the delivery, cost, or diversification of
74	fuel or renewable energy sources, may need to obtain proprietary
75	confidential business information. Without an exemption from
76	public records requirements for this information, it becomes a
77	public record when received by a utility that is subject to
78	chapter 119, Florida Statutes, and must be disclosed upon
79	request. Disclosure of any propriety confidential business
80	information under the public records law would destroy the value
81	of that property and cause economic harm not only to the entity
82	or person providing the information, but to the ratepayers
83	through reduced competition for the provision of vital electric
84	utility services.
85	(3) In finding that the public records exemption created by
86	this act is a public necessity, the Legislature also finds that
87	the public and private harm in disclosing such proprietary

CODING: Words stricken are deletions; words underlined are additions.

	10-00765-13 2013714
88	confidential business information significantly outweighs any
89	public benefit derived from disclosure of the information and
90	that the exemption created by this act will enhance the ability
91	of electric utilities to optimize their performance, thereby
92	benefiting the ratepayers.
93	Section 3. This act shall take effect July 1, 2013.

## CourtSmart Tag Report

Room: SB 30 <sup>°</sup>	1 <b>Case:</b> Imittee on Communications, Energy, and Public Utilities	Type: Judge:					
-							
	2013 2:02:31 PM 2013 2:20:49 PM Length: 00:18:19						
2:02:35 PM	Chair Flores calls meeting to order						
2:02:37 PM	CAA calls roll						
2:02:54 PM	Tab 1 - CS/SB 52 by Sen. Detert - Use of Wireless Communications Devices WI	hile Driving					
2:03:12 PM	Sen. Detert announces Amend #190062	-					
2:03:20 PM	Sen. Detert explains Amendment #190062						
2:03:36 PM	Amend. #190062 adopted						
2:03:45 PM	Sen. Smith with question						
2:04:04 PM	Sen. Detert with response Sen. Gibson with question						
2:04:31 PM 2:04:49 PM	Sen. Detert response						
2:05:45 PM	Sen. Flores has record show that Sen. Hukill has offered the Amendment for Se	n, Garcia					
2:05:50 PM	Sen. Bean with question						
2:06:12 PM	Sen. Detert with response						
2:06:34 PM	Follow-up from Sen. Bean						
2:06:59 PM	Sen. Smith with question						
2:07:27 PM	Sen. Detert response						
2:07:45 PM	Sen. Smith with follow-up						
2:08:29 PM	Sen. Detert response Sen. Garcia with question						
2:09:00 PM 2:09:36 PM	Sen. Detert response						
2:10:24 PM	Sen. Gibson with question						
2:11:14 PM	Sen. Detert response						
2:12:41 PM	Casey Cook, Florida League of Cities waives in support						
2:12:48 PM	Chris Nuland, Fla Public Health Assoc. & Fla Chapter of American College of Su	urgeons waives in support					
2:12:54 PM	Sam Bell, Florida Pediatric Society waives in support						
2:13:04 PM	Lee Moffitt, AutoNation, Inc. waives in support						
2:13:12 PM	Lee Moffitt, AAA Florida waives in support						
2:13:15 PM	Amy Mercer, Fla Police Chiefs Association waives in support						
2:13:20 PM 2:13:26 PM	Travis Blanton, Alliance of Automobile Manufacturers waives in support Mary Rose Sirianni, AT&T waives in support						
2:13:32 PM	James "Doc" Reirbeubach, Abate of Florida waives in support						
2:13:45 PM	Jim Messer, Florida Justice Assoc. waives						
2:13:50 PM	Laura Cantwell. AARP waives in support						
2:14:00 PM	Kenya Corey, National Solid Wastes Management AssocFl Chapter waives in s	support					
2:14:06 PM	Dawn Steward, Florida PTA waives in support						
2:14:09 PM	Lena Juarez, Florida Virtual School waives in support						
2:14:15 PM 2:14:19 PM	Marty Cassini, Broward County waives in support Lt. Cliff Williams, on behalf of Sheriff Ben Johnson & FSA waives in support						
2:14:19 PM 2:14:31 PM	Toni Large, Fl College of Emergency Physicians & Fl Orthopedic Society waives	s in support					
2:14:35 PM	Jess McCarty, Miami-Dade County waives in support						
2:14:40 PM	Mary Lou Rajchel, Florida Trucking Assoc. waives in support						
2:15:04 PM	Sen. Flores recognizes Sen. Bean						
2:15:08 PM	Sen. Bean with remarks						
2:15:27 PM	Sen. Detert comments						
2:15:42 PM	Sen. Detert closes						
2:16:34 PM	Sen. Bean moves for a CS						
2:16:43 PM 2:16:53 PM	CAA calls roll for CS/CS/SB 52 CS/CS/SB 52 passes favorably						
2:17:06 PM	Move to Tab 3 - SB 714 by Sen. Simmons						
2:17:17 PM	Sen. Simmons recognized to present SB 714 - Public Records/Proprietary Confi	dential Business					
Information							
2:17:43 PM	Amend #345996 by Sen. Hukill						

- 2:17:51 PM Amend. to Amend #522420 by Sen. Hukill
- 2:18:02 PM Sen. Simmons explains the amendment to the amendment
- 2:18:12 PM Amendment #522420 is adopted
- 2:18:24 PM The strike-all amendment #345996 is adopted
- 2:18:43 PM Chip Merriam, Orlando Utilities Commission waives in support
- 2:18:48 PM Suzanne Goss, JEA waives in support
- 2:18:59 PM Sen. Simmons waives his close
- 2:19:04 PM Sen. Bean moves for a CS
- **2:19:12 PM** CAA colls roll on CS/SB 714
- 2:19:28 PM CS/SB 714 passes favorably
- **2:19:39 PM** Tab 2 SB 326 by Sen. Hays and presented by Nanci Cornwell, his aide
- 2:20:10 PM Wellington Meffert. FI Greenways & Trails Foundation waives in support
- 2:20:18 PM Nanci waives close
- **2:20:22 PM** CAA calls roll on SB 326
- 2:20:34 PM SB 326 passes favorably
- 2:20:44 PM Sen. Garcia moves to rise

Тне	FLO	RIDA	SENATE	
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## **APPEARANCE RECORD**



(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

M	arch 6 2013				
Λ	Neeting Date				
Topic	Distracted Driving			Bill Number	SB 52, by Detert
N.I	H. Lee Moffitt				(if applicable)
Name				Amendment Barco	de(if applicable)
Job Tit	le Attorney				(ij uppricable)
Addres	ss 2457 Care Drive			Phone <u>850</u> 878-24	11
	Tallahassee	FL.	32308	E-mail lee.moffitt@	arlaw.com
	City	State	Zip	, man	
Speak	ing: 🖌 For 🗌 Against	Information		·	
Re	presenting AAA Auto Club Group				
Appea	ring at request of Chair: 🌅 Yes 🗹	]No	Lobbyist	registered with Leg	islature: 🖌 Yes 🗌 No
	t is a Senate tradition to encourage public g. Those who do speak may be asked to	<b>•</b> ·		• •	•
This fo	orm is part of the public record for this	meeting.			S-001 (10/20/11)

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THE FLORIDA SENATE	()
APPEARANCE RE	CORD
(Deliver BOTH copies of this form to the Senator or Senate Profess March 6, 2013 Meeting Date	sional Staff conducting the meeting)
Topic Wireless Com	Bill Number SISSZ (if applicable)
Name Junes D. Doc Reichent	Amendment Barcode
Job Title Nobby157	(if applicable)
Address PO Box 712	Phone 352-362-2150
Street Silva Springs FL 3448 City State Zip	9 E-mail Abateflaat, Net
Speaking: For Against Information	
Representing ABATE OF FURIDO	, INC
Appearing at request of Chair: Yes No	/ /ist registered with Legislature: Yes INO

This form is part of the public record for this meeting.

THE FLORIDA SENATE <b>APPEARANCE RECO</b> 3/6/13 (Deliver BOTH copies of this form to the Senator or Senate Professional	
Meeting Date Topic <u>Ban on Texting While Diving</u> Name <u>Laural Cantwell</u> Job Title Associate State Director	Bill Number
Address 200 W College Arche, Suite 304 <u>Street</u> <u>Tallahassee</u> FE 32301 <u>City</u> <u>State</u> Zip	Phone 577-5163 E-mail 1Cantue 11 @ aarp. org
Speaking: Image: Against   Representing AARP   Appearing at request of Chair: Yes Yoo Lobbyist	registered with Legislature:

This form is part of the public record for this meeting.

THE FLORIDA SENATE	()
3/6/3 Meeting Date Appearance Reference Control of this form to the Senator or Senate Profess	
Topic Texting While ariving Name Travis Blanton	Bill Number 5352 (if applicable) Amendment Barcode (if applicable)
Job Title Address <u>537 E. Park Ave</u> .	Phone 880 224-1900 E-mail
City     State     Zip       Speaking:     For     Against     Information       Representing     Alliance     AUTOMOBILE	Manufacturer 5
	yist registered with Legislature: 📈 Yes 🗌 No

This form is part of the public record for this meeting.

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### THE FLORIDA SENATE APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

March	6 2013	
Meetin	g Date	

Торіс	Distracted Driving			Bill Number	SB 52, by De	etert
Name	H. Lee Moffitt			Amendment Barco	de	(if applicable)
Job Titl	e Attorney	******				(if applicable)
Addres	s 2457 Care Drive	,	********	Phone 850 878-24	11	
	Tallahassee City	FL State	32308 Zip	E-mail <u>lee.moffitt@</u>	arlaw.com	
Speaking: For Against Information		n				
Representing AutoNation, Inc						
Appearing at request of Chair: Yes 🖌 No Lobbyis				registered with Leg	islature: 🗹 Y	es 🗌 No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.	•	S-001 (10/20/11)
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### THE FLORIDA SENATE APPEARANCE RECORD



(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date	
Topic WiReless Communications Device	Bill Number CSBB52
Name DAWN StewArd	(if applicable)
Name DAWA OLENARIU	Amendment Barcode
Job Title FLORIDA PTA	(if applicable)
Address 2130 Blosson LANC	Phone 407-645-0273
Winter PARK FL 32789	E-mailSty21300 Adlcom
City State Zip	
Speaking: For Against Information	
Representing Flokida PTA	
Appearing at request of Chair: Yes No Lobbyist	t registered with Legislature: Yes ZHo

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

THE FLORIDA SENATE <b>APPEARANCE REC</b> (Deliver BOTH copies of this form to the Senator or Senate Professional	
36/13 Meeting Date	
Topic Banon Texting While Priving Name Lena Juarez	Bill Number 52
Name Lena Juarez U	(if applicable) Amendment Barcode
Job Title	(if applicable)
Address P. O. BOX 10390	Phone 2128330
The hasse the 2307 City State Zip	Phone 2128330 E-mail Jena ejejanoc, com
Speaking: For Against Information Representing Florida Virtual School	
Appearing at request of Chair: Yes No Lobbyist	registered with Legislature: 💢 Yes 🥅 No

This form is part of the public record for this meeting.

THE FLORIDA SENATE <b>APPEARANCE REC</b> (Deliver BOTH copies of this form to the Senator or Senate Profession Meeting Date	
Topic Telting	Bill Number 52
Name Marty Cassini	(if applicable) Amendment Barcode
Job Title Legislative Counsel	(if applicable)
Address 115 5. Andrews Ave	Phone 954-875-5325
Street Fort Landerdale FL 33301	E-mail MCassini CloroLard. org
City     State     Zip       Speaking:     Information	
Representing Broward County	
Appearing at request of Chair: Yes Ko Lobbyis	at registered with Legislature:

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THE FLORIDA SENATE APPEARANCE RECORD		
(Deliver BOTH copies of this form to the Senator or Senate Profession Meeting Date	N Star conducting the meeting)	
Topic USE OF WIRELESS COMMUNICATION DEVICE	Bill Number <u>52</u> (if applicable)	
Name LIEU TENANT CLIFF WILLIAMS	Amendment Barcode(if applicable)	
Job Title DEPUTY SHERIFF		
Address 123 Indiana AVE	Phone 386 668 3830	
Street DELANCI FL 32720 City State Zip	E-mail CWILLAMSEUCSO. US	
Speaking: For Against Information		
Representing SHERIFF BEN JOHNSON +,	FSA	
Appearing at request of Chair: Yes No Lobbyis	t registered with Legislature: Yes 📝 No	

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THE FLORIDA SENATE	$\overline{2}$
APPEARANCE RECO	ORD
3/6/2013 (Deliver BOTH copies of this form to the Senator or Senate Professional Material Date	al Staff conducting the meeting)
Topic Towres & DUTINES of DEP	Bill Number <u>SB 326</u> (if applicable)
Name MELINGTON MEFFERT	Amendment Barcode
Job Title JD OF DIRFECTORS	
Address EIE FNGLESIDE AVE	Phone <u>ESD 5911776</u>
Street DLSMSSJER FL 7270/ City State Zip	E-mail Wellin Ann MZ Comes A.ne
Speaking: For Against Information	
Representing FLORIDA GREENWAYS & TRAILS	FOUNDATION
Appearing at request of Chair: Yes No Lobbyist	registered with Legislature: Yes No

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THE FLORIDA SENATE

**APPEARANCE RECORD** 

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Meeting Date	
Topic Texting	Bill Number 52
Name <u>Amy Mercer</u>	(if applicable) Amendment Barcode
Job Title EXI Director	(if applicable)
Address <u>924</u> N. GAdsden St,	Phone_ <u>850-219-3631</u>
TALIAHASSEE, FL, 32303 City State Zip	E-mail amercer 6 fpcA, com
Speaking: K For Against Information	
Representing FL. Police Chiefs As	sociation
	registered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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	THE FLORIDA SENATE		
	PEARANCE REC s form to the Senator or Senate Profession		
Topic 🦉		Bill Number CSISB 52	
Name Mary Los Rijchel		Amendment Barcode	(if applicable)
Job Title President r CEO			(if applicable)
Address 350 E. College A	venue	Phone 850, 222, 990	Ø
Street Wahassee,	FL 32301	E-mail mbraicheleft	vucking.
City /	State Zip		ord
Speaking: V For Against	Information		V
Representing Florida Tru	cking Assn.		/
Appearing at request of Chair: Yes	No Lobby	vist registered with Legislature: 🗹	Yes 🗌 No

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THE FLORIDA SENAT	
(Deliver BOTH copies of this form to the Senator or Senate Profe	Sional Staff conducting the meeting)
Meeting Date	
TOPIC FL FIAN ON TEXTING WHILE DKWING	Bill Number <u>65</u> 55 52 (if applicable)
Name JWN MESSER	Amendment Barcode
JOB TITLE CUTIZEN LOBBY VAT	(if applicable)
Address 6960 Handling Tunis	Phone 490-413-0402
J. W.W. W. W. C.	E-mail jawresmesser jr & gmail. cum
City State Zip	· ·
Speaking: V For Against Information	
Representing FLARUDA JUSTICE AGAOC	
Appearing at request of Chair: Yes No Lot	obyist registered with Legislature: Ses No

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THE FLORIDA SENATE <b>APPEARANCE RECC</b> (Deliver BOTH copies of this form to the Senator or Senate Professional Meeting Date	DRD I Staff conducting the meeting)
TOPIC FL BAN TEXTING WHILE DIRIVING	Bill Number <u>58 52</u>
Name KEYNA CORY	(if applicable) Amendment Barcode
Job Title LOBBYIST	(if applicable)
Address 110 E. COUELE AVE	Phone 850 681-1065
Street TAUAHASSEE FE 32361 City State Zip	E-mail Kenna cory & paconsultants.
Speaking: For Against Information	
Representing NATIONAL SOLOWASTES MANAGEMEN	IT ASSN - E CAMAPTER
	registered with Legislature: Ves No

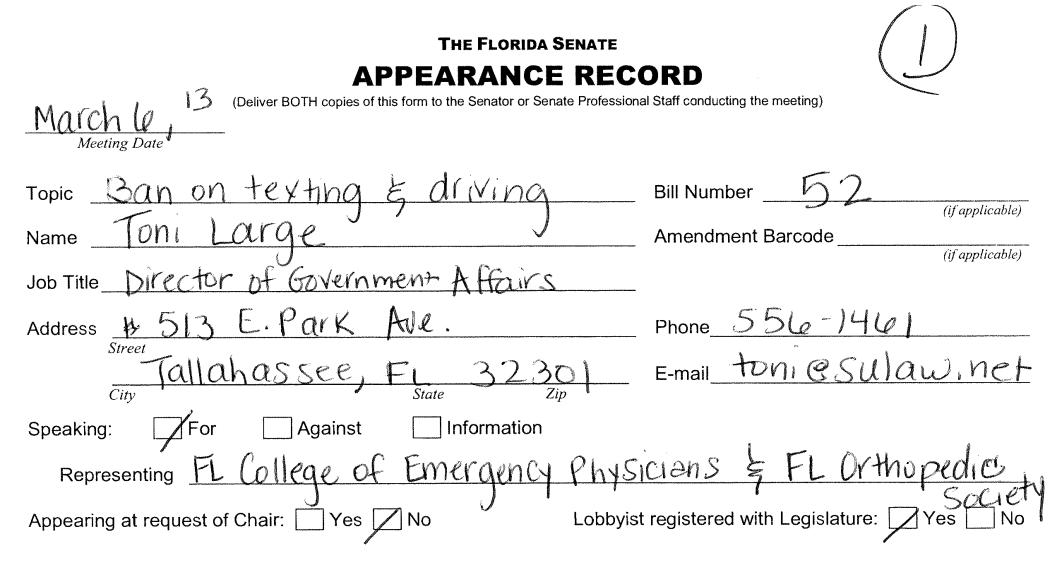
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THE FLORIDA SENATE	
APPEARANCE REC	ORD
3 - 6 - 13 (Deliver BOTH copies of this form to the Senator or Senate Profession	al Staff conducting the meeting)
Meeting Date	
Торіс	Bill Number
Name JESS MECARTY	(if applicable) Amendment Barcode
Job Title ASS'T COUNTY ATTY	(if applicable)
Address 11 NW 15t St 2810	Phone 305-979-7110
Street MIAMI 33128	E-mail JMMZ@MINMIDOOE.
City State Zip	600
Speaking: For Against Information	
Representing <u>MIAMI-DADE COUNT</u>	7
Appearing at request of Chair: Yes No Lobbyist	registered with Legislature: Yes No

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THE FLORIDA SENATE	
SR 52 (Deliver BOTH copies of this form to the Senator or Senate Profession)	
Meeting Date	
Topic Terting Whit Driving Name SAM BELL	Bill Number <u>SB52</u> <i>(if applicable)</i>
Name <u>SAM</u> BELL	Amendment Barcode
Job Title	
Address 1298 MILLSTREAM	Phone 850-222-3533
THLATTASSEE, FL 32312 City State Zip	E-mail Sbelle perministen (aw, ce,
Speaking: For Against Information	
Representing PLORIDA PEDIATRIC SOC	IETY
Appearing at request of Chair: Yes No Lobbyist	t registered with Legislature:
While it is a Senate tradition to encourage public testimony, time may not permi meeting. Those who do speak may be asked to limit their remarks so that as ma	

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THE FLORIDA SENATE		
APPEARANCE RECORD		
(Deliver BOTH copies of this form to the Senator or Sena Meeting Date		
Topic	Bill Number \$2	
Name Chris Mand	<i>(if applicable)</i> ( <i>if applicable</i> )	
	(if applicable)	
Job Title		
Address 1000 Riverside Ave #115	Phone 904-355-1555	
Address 1000 Riverside Are #115 Street Jacksonville, F2 32204	E-mail nulandlawead.com	
City State Zi	p	
Speaking: For Against Information		
Representing Florida Public Health Association; F	Krida Chapter, American College of	
Appearing at request of Chair: Yes No	Surgeon J Lobbyist registered with Legislature: Ves No	

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THE FLORIDA SENATE	
APPEARANCE REC	ORD
34013 (Deliver BOTH copies of this form to the Senator or Senate Profession Meeting Date	al Staff conducting the meeting)
Topic Texting Whiledriving	Bill Number <u>52</u> (if applicable)
Name Many Rose Sirianni	Amendment Barcode
Job Title External Alfairs Manager	(if applicable)
Address 150 S. Manvoe Ste. 400	Phone <u>850-577-5553</u>
Tallahassee Ft 32317 City State Zip	E-mail MS8675Qatticon
Speaking: For Against Information	
Representing ATT	
Appearing at request of Chair: Yes No Lobbyist	registered with Legislature: 🔽 Yes 🗌 No

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THE FLORIDA SENATE

## **APPEARANCE RECORD**

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(Deliver BOTH copies of this form to the ochard of contact of cont	
Topic SB52	Bill Number 52
Name <u>Casey Cook</u>	(if applicable) Amendment Barcode
Job Title Legislative Advocate	(if applicable)
Address Fo Box 1757	Phone 850 701 3701
Street Talkhassee F1 32302	E-mail <u>CLOOLED Fluitues. Low</u>
City State Zip Speaking: For Against Information	
Representing Florila League of Cities	
Appearing at request of Chair: Yes No Lobbyist	registered with Legislature: Yes No

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THE FLORIDA SENATE	$\overline{2}$
APPEARANCE RECO	ORD
3/6/2013 (Deliver BOTH copies of this form to the Senator or Senate Professional Material Date	al Staff conducting the meeting)
Topic Towres & DUTILES OF DEP	Bill Number <u>SB 326</u> (if applicable)
Name MELINGTON MEFFERT	Amendment Barcode
Job Title JD OF DIRFECTORS	
Address EIE FNGLESIDE AVE	Phone <u>ESD 5911776</u>
Street DLSMSSJER FL 7270/ City State Zip	E-mail Wellin Ann MZ Comes A.ne
Speaking: For Against Information	
Representing FLORIDA GREENWAYS & TRAILS	FOUNDATION
Appearing at request of Chair: Yes No Lobbyist	registered with Legislature: Yes No

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THE FLORIDA SENATE	E	
APPEARANCE RECORD		
MATCH 2013 (Deliver BOTH copies of this form to the Senator or Senate Profes Meeting Date	sional Staff conducting the meeting)	
Topic Public Records Exemption	Bill Number	
Name Chip Merrian	Amendment Barcode	
Job Title Vice Prosident	(if applicable)	
Address 6113 Pershin Avo	Phone 407 - 434 - 2201	
City State Zip	E-mail Cherriane OVC. Com	
Speaking: Eor Against Information		
Representing Gripondo Uhilitico Cemmunia		
Appearing at request of Chair: Yes No	oyist registered with Legislature: 🗌 Yes 🖄 No	

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THE FLORIDA SENATE	
APPEARANCE REC	ORD
(Deliver BOTH copies of this form to the Senator or Senate Profession)Meeting Date	al Staff conducting the meeting)
Topic Public Records	Bill Number $SB7/4$ (if applicable)
Name Sutanne Goss	Amendment Barcode
Job Title Government Relations Specialist	(if applicable)
Address 21 W. Church St	Phone 904 6658331
Street Jucksonville FL 32202 City State Zip	E-mail <u>goss SE @ jea com</u>
Speaking: For Against Information	
Representing JEA (dectric, water, scher	)
Appearing at request of Chair: Yes No Lobbyis	t registered with Legislature: 🔀 Yes 🗌 No

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