Tab 3	SB 53	6 by Dia	az; Charte	er Schools				
574540	Α	S	RCS	ED, Berman	Delete L.199 - 202:	01/14 05:05 PM		
Tab 1	SB 62	by <b>Sta</b>	r <b>gel</b> ; (Cor	npare to H 00641) K-12 Educa	tion			
Tab 2	SB 72 by Stargel; (Compare to CS/H 00613) Postsecondary Education							
Tab 4	SB 836 by Simmons; (Identical to H 00641) Funds for the Operation of Schools							
Tab 5	SB 1088 by Diaz; Teacher Salary Enhancement							
Tab 6	SB 11	64 by P	erry; Gai	diner Scholarship				
4 <del>65780</del>	—A	S	WD	ED, Cruz	Delete L.138 - 139:	01/13 03:24 PM		
Tab 7	SB 12	<b>18</b> by <b>D</b>	<b>iaz</b> ; Anti-	bullying and Anti-harassment	in Schools			

#### The Florida Senate

**COMMITTEE MEETING EXPANDED AGENDA** 

#### EDUCATION Senator Diaz, Chair Senator Montford, Vice Chair

MEETING DATE:	Monday, January 13, 2020
TIME:	1:00—3:00 p.m.
PLACE:	Pat Thomas Committee Room, 412 Knott Building

MEMBERS: Senator Diaz, Chair; Senator Montford, Vice Chair; Senators Baxley, Berman, Cruz, Perry, Simmons, and Stargel

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	<b>SB 62</b> Stargel (Compare H 641, S 836, S 1246)	K-12 Education; Requiring that a resolution to levy discretionary sales tax include a statement containing certain information; defining the term "early college program"; changing the calculation of full-time equivalent student membership for dual enrollment purposes; providing for calculation of full-time equivalent membership for students earning the Capstone Diploma; requiring school board mental health policies and procedures to include certain items, etc. ED 01/13/2020 Favorable AED AP	Favorable Yeas 8 Nays 0
2	SB 72 Stargel (Compare CS/H 613, S 1402)	Postsecondary Education; Clarifying requirements for new construction, remodeling, or renovation projects; establishing state universities of distinction throughout the State University System; requiring that grant awards administered through the Florida Public Postsecondary Career Education Student Assistance Grant Program not exceed a certain amount; specifying eligibility for initial awards under the Benacquisto Scholarship Program; revising the dates by which a spending plan must be submitted to a Florida College System institution's board of trustees for approval, etc. ED 01/13/2020 Favorable AED AP	Favorable Yeas 8 Nays 0

#### COMMITTEE MEETING EXPANDED AGENDA

#### Education

Monday, January 13, 2020, 1:00-3:00 p.m.

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
3	SB 536 Diaz	Charter Schools; Establishing the High-Performing Charter School Council; providing the process for approving or denying a charter school application submitted to the council; authorizing charter school sponsors and applicants to provide input to the state board regarding the council's recommendation; providing grounds on which the council may recommend denial of, or the state board may deny, an application submitted by a high-performing charter school or a high-performing charter school system, etc. ED 01/13/2020 Fav/CS AED AP	Fav/CS Yeas 8 Nays 0
4	<b>SB 836</b> Simmons (Identical H 641, Compare S 62)	Funds for the Operation of Schools; Revising the annual allocation to school districts to include an additional calculation of full-time equivalent membership for students who earn a College Board Advanced Placement Capstone Diploma, etc. ED 01/13/2020 Favorable AED AP	Favorable Yeas 8 Nays 0
5	<b>SB 1088</b> Diaz	Teacher Salary Enhancement; Establishing a teacher salary enhancement allocation in the General Appropriations Act; requiring each school district to use the allocated funds to increase teacher salaries; authorizing school districts that meet the teacher salary requirements specified in the appropriations act to use any additional funds provided in the allocation for any lawful operating expenditure, etc. ED 01/13/2020 Favorable AED AP	Favorable Yeas 8 Nays 0
6	SB 1164 Perry	Gardiner Scholarship; Revising eligibility requirements for the Gardiner Scholarship Program; revising an authorized use of scholarship funds; providing that scholarship funds may be spent for tuition and fees associated with programs relating to art, music, or theater; revising terms under which a student's scholarship account is closed and program funds revert to the state, etc. ED 01/13/2020 Favorable AED AP	Favorable Yeas 8 Nays 0

#### COMMITTEE MEETING EXPANDED AGENDA

Education

Monday, January 13, 2020, 1:00-3:00 p.m.

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
7	<b>SB 1218</b> Diaz	Anti-bullying and Anti-harassment in Schools; Expanding the information that private schools participating in an educational scholarship program are required to publish and provide to parents; requiring such private schools to adopt bullying and harassment policies; requiring such schools to report bullying and harassment incidents to the Department of Education, etc. ED 01/13/2020 Favorable CF RC	Favorable Yeas 7 Nays 1

Other Related Meeting Documents

## The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Committee on Education									
BILL:	CS/SB 536	5							
INTRODUCER: Education Committee and Senator Diaz									
SUBJECT:									
DATE:	January 14	, 2020	REVISED:						
ANAL	YST	STAF	F DIRECTOR	REFERENCE		ACTION			
1. Bouck		Sikes		ED	Fav/CS				
2.				AED					
3.				AP					

## Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

#### I. Summary:

CS/SB 536 establishes the High-Performing Charter School Council, appointed by the Commissioner of Education, to review charter school applications submitted by high-performing charter schools and by high-performing charter school systems and recommend approval or denial to the State Board of Education (SBE). Approval by the SBE requires development of a charter between the sponsor and the applicant.

The bill has no impact on state revenues or expenditures.

The bill takes effect on July 1, 2020.

## II. Present Situation:

Charter schools are public schools that operate under a performance contract, or a "charter," which frees them from many regulations created for traditional public schools while holding them accountable for academic and financial results. The charter contract between the charter school governing board and the sponsor details the school's mission, program, goals, students served, methods of assessment, and ways to measure success.<sup>1</sup>

<sup>&</sup>lt;sup>1</sup> Florida Department of Education, *FAQ, What are charter schools*?, <u>http://www.fldoe.org/schools/school-choice/charter-schools/charter-school-faqs.stml</u> (last visited Mar. 22, 2019).

Under current law, a district school board may sponsor a charter school in the county over which the district school board has jurisdiction.<sup>2</sup> Additionally, a state university may grant a charter to a developmental research (laboratory) school<sup>3</sup> and must be considered to be the school's sponsor.<sup>4</sup> Such school must be considered a charter lab school.<sup>5</sup>

In the 2018-2019 school year, over 313,000 students were enrolled in 658 charter schools in 47 Florida school districts.<sup>6</sup>

## **Charter School Application Process**

An application for a new charter school may be made by an individual, teachers, parents, a group of individuals, a municipality, or a legal entity organized under the laws of this state.<sup>7</sup>

A sponsor receives and reviews all charter school applications<sup>8</sup> and, within 90 calendar days of receipt, must by majority vote approve or deny the application.<sup>9</sup> All charter applicants must prepare and submit an application on a standard application form prepared by the Department of Education (DOE), which:<sup>10</sup>

- Demonstrates how the school will use the guiding principles and meet the statutorily defined purpose of a charter school.
- Provides a detailed curriculum plan that illustrates how students will be provided services to attain the Sunshine State Standards.
- Contains goals and objectives for improving student learning and measuring that improvement.
- Describes the reading curriculum and differentiated strategies that will be used for students reading at grade level or higher and a separate curriculum and strategies for students who are reading below grade level.
- Contains an annual financial plan for each year requested by the charter for operation of the school for up to five years.
- Discloses the name of each applicant, governing board member, and all proposed education services providers; the name and sponsor of any charter school operated by each applicant, each governing board member, and each proposed education services provider that has closed and the reasons for the closure; and the academic and financial history of such charter schools, which the sponsor must consider in deciding whether to approve or deny the application.
- Contains additional information a sponsor may require.

<sup>5</sup> Id.

<sup>&</sup>lt;sup>2</sup> Section 1002.33(5)(a)1., F.S.

<sup>&</sup>lt;sup>3</sup> Section 1002.32, F.S.

<sup>&</sup>lt;sup>4</sup> Section 1002.33(5)(a)2., F.S.

<sup>&</sup>lt;sup>6</sup> Florida Department of Education, *Florida's Charter Schools* (Sept. 2019), *available at* http://www.fldoe.org/core/fileparse.php/7696/urlt/Charter-Sept-2019.pdf.

<sup>&</sup>lt;sup>7</sup> Section 1002.33(3)(a), F.S.

<sup>&</sup>lt;sup>8</sup> Section 1002.33(6)(b), F.S.

<sup>&</sup>lt;sup>9</sup> Section 1002.33(6)(b)3.a., F.S.

<sup>&</sup>lt;sup>10</sup> Section 1002.33(6)(a), F.S. Charter school applications are incorporated into State Board of Education (SBE) Rule 6A-6.0786, F.A.C.

• For the establishment of a virtual charter school, documents that the applicant has contracted with a provider of virtual instruction services in accordance with the law.<sup>11</sup>

A sponsor must receive and consider charter school applications received on or before February 1 of each year for charter schools to be opened 18 months later at the beginning of the school district's school year, or to be opened at a time determined by the applicant.<sup>12</sup>

# Application by a High-Performing Charter School or High-Performing Charter School System

An application submitted by a high-performing charter school or a high-performing charter school system may be denied by the sponsor only if the sponsor demonstrates by clear and convincing evidence that:<sup>13</sup>

- The application of a high-performing charter school does not materially comply<sup>14</sup> with the charter school application requirements or, for a high-performing charter school system, the application does not materially comply with high-performing charter school system application requirements specified in law;<sup>15</sup>
- The charter school proposed in the application does not materially comply with charter school requirements specified in law;<sup>16</sup>
- The proposed charter school's educational program does not substantially replicate<sup>17</sup> that of the applicant or one of the applicant's high-performing charter schools;
- The applicant has made a material misrepresentation or false statement, or concealed an essential or material fact during the application process; or
- The proposed charter school's educational program and financial management practices do not materially comply with the charter school requirements specified in law.

If the sponsor denies an application submitted by a high-performing charter school or a high-performing charter school system, the sponsor must, within 10 calendar days after such denial, state in writing the specific reasons, based on identified criteria, supporting its denial of the application and must provide the letter of denial and supporting documentation to the applicant and to the DOE. The applicant may appeal the sponsor's denial of the application to the State Board of Education.<sup>18</sup>

<sup>&</sup>lt;sup>11</sup> Section 1002.45(1)(d), F.S.

<sup>&</sup>lt;sup>12</sup> Section 1002.33(6)(b), F.S. A sponsor may receive and consider applications after February 1, if it chooses. *Id.* 

<sup>&</sup>lt;sup>13</sup> Section 1002.33(6)(b)3.b., F.S.

<sup>&</sup>lt;sup>14</sup> Material noncompliance is a failure to follow requirements or a violation of prohibitions applicable to charter school applications, which failure is quantitatively or qualitatively significant either individually or when aggregated with other noncompliance. Section 1002.33(6)(b)3.b., F.S.

<sup>&</sup>lt;sup>15</sup> Section 1002.332(2)(b), F.S.

<sup>&</sup>lt;sup>16</sup> Section 1002.33(9)(a)-(f), F.S.

<sup>&</sup>lt;sup>17</sup> An applicant is considered to be replicating a high-performing charter school if the proposed school is substantially similar to at least one of the applicant's high-performing charter schools and the organization or individuals involved in the establishment and operation of the proposed school are significantly involved in the operation of replicated schools. Section 1002.33(6)(b)3.b., F.S.

<sup>&</sup>lt;sup>18</sup> Section 1002.33(6)(b)3.c., F.S. An applicant may appeal any denial of that applicant's application or failure to act on an application to the SBE no later than 30 calendar days after receipt of the sponsor's decision or failure to act, and must notify the sponsor of its appeal. The SBE must by majority vote accept or reject the decision of the sponsor no later than 90 calendar days after an appeal is filed. The SBE must remand the application to the sponsor with its written decision that the sponsor approve or deny the application. The SBE's decision is a final action subject to judicial review in the district court of appeal,

## High Performing Charter Schools and Charter School Systems

## High Performing Charter Schools

A charter school is a high-performing charter school if it:<sup>19</sup>

- Received at least two school grades of "A" and no school grade below "B" during each of the previous 3 school years or received at least two consecutive school grades of "A" in the most recent 2 school years.
- Received an unqualified opinion on each required annual financial audit<sup>20</sup> in the most recent 3 fiscal years for which such audits are available, or 2 most recent fiscal years if the charter school earns two consecutive grades of "A."
- Did not receive a financial audit that revealed one or more of the financial emergency conditions specified in law<sup>21</sup> in the most recent 3 fiscal years for which such audits are available, or 2 most recent fiscal years if the charter school earns two consecutive grades of "A."

A high-performing charter school may submit an application in any school district in the state to establish and operate a new charter school that will substantially replicate its educational program.<sup>22</sup> If the sponsor fails to act on the application within 90 days after receipt, the application is deemed approved.<sup>23</sup>

The Commissioner of Education (commissioner), upon request by a charter school, must verify that the charter school meets the specified criteria and provide a letter to the charter school and the sponsor stating that the charter school is a high-performing charter school. The commissioner must also annually determine whether a high-performing charter school continues to meet the specified criteria.<sup>24</sup> An application submitted by a high-performing charter school must include the verification letter provided by the commissioner.<sup>25</sup>

There are currently 213 charter schools in the state designated as high-performing charter schools.<sup>26</sup>

and the sponsor must act upon the decision of the SBE within 30 calendar days after it is received. Section 1002.33(6)(c), F.S.

<sup>&</sup>lt;sup>19</sup> Section 1002.331(1), F.S.

<sup>&</sup>lt;sup>20</sup> Any local governmental entity, district school board, charter school, or charter technical career center that will not undergo a financial audit for that fiscal year by the Auditor General must have an annual financial audit of its accounts and records completed within 9 months after the end of its fiscal year by an independent certified public accountant retained by it and paid from its public funds. Section 218.39(1), F.S.

<sup>&</sup>lt;sup>21</sup> Section 218.503(1), F.S.

<sup>&</sup>lt;sup>22</sup> Section 1002.331(3)(a)1., F.S. A high-performing charter school may not establish more than two charter schools within the state in any year. However, a high-performing charter school may establish more than one charter school within the state in any year if it operates in the area of a persistently low-performing school and serves students from that school. Section 1002.331(3)(b), F.S.

<sup>&</sup>lt;sup>23</sup> Section 1002.331(3)(a)2., F.S.

<sup>&</sup>lt;sup>24</sup> Section 1002.331(4), F.S.

<sup>&</sup>lt;sup>25</sup> Section 1002.331(3)(a)1., F.S.

<sup>&</sup>lt;sup>26</sup> Florida Department of Education, *Active High Performing Schools* (Dec. 18, 2019), *available at* <u>http://app4.fldoe.org/CSA/PostToWeb/ManageSearch.aspx</u>.

## High-Performing Charter School Systems

A high-performing charter school system means an entity<sup>27</sup> that:<sup>28</sup>

- Operated at least three high-performing charter schools in the state during each of the previous 3 school years;
- Operated a system of charter schools in which at least 50 percent of the charter schools were designated as high-performing charter schools, and no charter school earned a school grade of "D" or "F" in any of the previous 3 school year, with exceptions identified in law;<sup>29</sup> and
- Did not receive a financial audit that revealed one or more of the financial emergency conditions specified in law<sup>30</sup> in the most recent 3 fiscal years for which such audits are available.

A high-performing charter school system may replicate its high-performing charter schools in any school district in the state. The applicant must submit an application using the standard application form prepared by the DOE which:<sup>31</sup>

- Contains goals and objectives for improving student learning and a process for measuring student improvement.
- Contains an annual financial plan for each year requested by the charter for operation of the school for up to 5 years.
- Discloses the name of each applicant, governing board member, and all proposed education services providers; the name and sponsor of any charter school operated by each applicant, each governing board member, and each proposed education services provider that has closed and the reasons for the closure; and the academic and financial history of such charter schools, which the sponsor must consider when deciding whether to approve or deny the application.

If the sponsor fails to act on the application within 90 days after receipt, the application is deemed approved.

The commissioner must verify all charter schools served by an entity, verify that the entity meets the specified criteria, and provide a letter to the entity stating that it is a high-performing charter school system. The commissioner must annually determine whether a high-performing charter school system continues to meet specified criteria.<sup>32</sup> An application submitted by a high-performing charter school system must include the verification letter provided by the commissioner.<sup>33</sup>

There are currently three entities identified as high-performing charter school systems, with an additional entity expected to be designated shortly.<sup>34</sup>

<sup>33</sup> Section 1002.332(2)(c), F.S.

 $<sup>^{27}</sup>$  "Entity" means a municipality or other public entity that is authorized by law to operate a charter school; a private, nonprofit corporation with tax-exempt status under s. 501(c)(3) of the Internal Revenue Code; or a private, for-profit education management corporation. Section 1002.332(1)(a), F.S.

<sup>&</sup>lt;sup>28</sup> Section 1002.332(1)(b), F.S.

<sup>&</sup>lt;sup>29</sup> Section 1002.332(1)(b)2.a. and b., F.S.

<sup>&</sup>lt;sup>30</sup> Section 218.503(1), F.S.

<sup>&</sup>lt;sup>31</sup> Section 1002.332(2)(b), F.S.

<sup>&</sup>lt;sup>32</sup> Section 1002.332(2)(a), F.S.

<sup>&</sup>lt;sup>34</sup> Email, Florida Department of Education (Dec. 18, 2019).

## III. Effect of Proposed Changes:

CS/SB 536 modifies s. 1002.33, F.S., to create the High-Performing Charter School Council (council),<sup>35</sup> to review charter school applications submitted by high-performing charter schools and by high-performing charter school systems and recommend approval or denial to the State Board of Education (SBE). The bill maintains an application process similar to current law, but requires a high-performing charter school and a high-performing charter school system to submit an application directly to the council rather than to the sponsor.

The bill requires the Commissioner of Education (commissioner) to appoint a sufficient number of members to the council to ensure a fair and impartial review of applications. Additionally:

- Of the members reviewing an application, one-half must represent currently operating charter schools and one-half must represent sponsors.
- At least one of the members representing charter schools must be from a high-performing charter school or a high-performing charter school system.
- The commissioner or a named designee must chair the council.
- Members serve without compensation but may be reimbursed for travel and per diem expenses in conjunction with their service.

The bill requires that applications submitted to the council by high-performing charter schools and by high-performing charter school systems must comply with the application format developed by the Department of Education (DOE). The bill also establishes an application process, which includes the following:

- The applicant must provide a copy of the application to the sponsor within 3 days after it is submitted to the council.
- The council must review applications using an evaluation instrument developed by the DOE, and must consider the requirements specified in law for all charter school applications in making its recommendation to approve or deny an application.<sup>36</sup>
- The council must consider applications received on or before February 1 of each calendar year for charter schools to be opened 18 months later at the beginning of the school district's school year, or to be opened at a time determined by the applicant. The council may receive an application submitted after February 1 if the council chooses. The council must allow an applicant, upon receipt of written notification, at least 7 calendar days to make technical or nonsubstantial corrections and clarifications if such errors may cause the council to recommend denial of the application.
- A sponsor must provide input to the council within 15 days after receiving a copy of the final application submitted to the council. The sponsor must articulate in writing the specific reasons, based on good cause shown, for its recommendation for denial or approval of the application, which must be included in the application provided to the SBE. The sponsor must also provide to the applicant supporting documentation regarding the recommendation.

<sup>&</sup>lt;sup>35</sup> A "council" is an advisory body created by specific statutory enactment and appointed to function on a continuing basis for the study of the problems arising in a specified functional or program area of state government and to provide recommendations and policy alternatives. Section 20.03(7), F.S.

<sup>&</sup>lt;sup>36</sup> Section 1002.33(6)(a), F.S.

The bill requires the council to recommend to approve or deny an application by majority vote no later than 30 calendar days after the final application is received, unless the council and the applicant mutually agree in writing to temporarily postpone the vote to a specific date. If the council fails to act on the application within 30 days after receipt, the application must be submitted to the SBE for action. The recommendation to the SBE must be in writing, and must include fact-based justification to the SBE as to whether an application should be approved or denied within 10 days after the council's decision. If the council recommends denial of the application, the council must state in writing the specific reasons, based on the criteria established in existing law.<sup>37</sup> The council must also provide the written recommendation and justification to the applicant and the sponsor within 10 days after making its decision. The bill specifies that the recommendation of the council is not subject to the Administrative Procedures Act (APA),<sup>38</sup> which is consistent with current law regarding charter school application decisions.<sup>39</sup>

The bill requires the SBE to accept or deny the recommendation of the council by majority vote no later than 60 calendar days after receiving the recommendation of the council, and:

- No later than 30 days after receipt of the council's decision, the sponsor and applicant may provide input to the state board regarding the council's recommendation. The commissioner shall receive and make such input available to the state board at least 7 calendar days before the date on which the recommendation by the council is considered.
- If the SBE approves an application, the sponsor must begin development of the charter within 30 days.
- If the SBE denies an application, the SBE must identify in writing the specific reasons, based upon the criteria established in law.<sup>40</sup>
- The SBE's decision is a final action subject to judicial review in the district court of appeal. The decision of the SBE is not subject to the APA.

The bill specifies that an application submitted by a high-performing charter school or a highperforming charter school system may be recommended for denial by the council or denied by the SBE only if the council or SBE demonstrates by clear and convincing evidence the provisions specified in existing law governing denial of such charter applications by a sponsor.<sup>41</sup>

The bill modifies s. 1002.331, F.S., to specify that a high-performing charter school may submit an application to replicate its educational program to the council. Additionally, the bill:

• Authorizes a high-performing charter school to submit an application to operate in any school district in the state.

<sup>&</sup>lt;sup>37</sup> Section 1002.33(6)(b)3.b., F.S.

<sup>&</sup>lt;sup>38</sup> In Chapter 120, Florida Statutes, the Administrative Procedure Act (APA) outlines a comprehensive administrative process by which agencies exercise the authority granted by the Legislature while offering opportunities for citizen involvement. This process subjects state agencies to a uniform procedure in enacting rules and issuing orders and allows citizens to challenge an agency's decision. The APA serves to protect the citizens of Florida from thousands of unauthorized rules that would otherwise be in effect. Joint Administrative Procedures Committee, *A Primer of Florida's Administrative Procedures Act, available at* http://www.japc.state.fl.us/Documents/Publications/PocketGuideFloridaAPA.pdf, at 3.

<sup>&</sup>lt;sup>39</sup> The recommendation by the Charter School Appeal Commission (commission), established in s. 1002.33(6)(e)1., F.S., and the decision by the SBE to approve or deny the commission's recommendation is not subject to the Administrative Procedures Act. Section 1002.33(6)(c)3.a. and (6)(e)2., F.S.

<sup>&</sup>lt;sup>40</sup> Section 1002.33(6)(b)3.b., F.S.

<sup>&</sup>lt;sup>41</sup> *Id*.

• Requires the commissioner to verify the designation of a charter school as a high-performing charter school and submit a verification letter to the charter school only.

The bill modifies s. 1002.332, F.S., to specify that a high-performing charter school system that seeks to replicate its high-performing charter schools must submit an application to the council. The bill also includes the council, rather than the sponsor, as the entity that must review the information disclosure that is required to be included in the high-performing charter school system application.

The new application process established in the bill may shorten the time necessary for approval of an application by a high-performing charter school and a high-performing charter school system.

The bill takes effect on July 1, 2020.

## IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

## V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

## C. Government Sector Impact:

The Department of Education may incur some costs in establishing and administering the High-Performing Charter School Council.

#### VI. Technical Deficiencies:

None.

## VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 1002.33, 1002.331, and 1002.332.

#### IX. Additional Information:

## A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by Education on January 13, 2020:

The committee substitute clarifies sponsor input on an application submitted to the High Performing Charter School Council to require that the sponsor articulate, in writing, good cause reasons for a recommendation to the council to deny or approve the application, which must be included in the application provided to the State Board of Education. The sponsor must also provide to the applicant supporting documentation regarding the recommendation.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2020 Bill No. SB 536



LEGISLATIVE ACTION

Senate Comm: RCS 01/14/2020 House

The Committee on Education (Berman) recommended the following: Senate Amendment Delete lines 199 - 202 and insert: <u>c. A sponsor shall provide input to the council within 15</u> <u>days after receiving a copy of the final application submitted</u> <u>to the council. The sponsor shall articulate in writing the</u> <u>specific reasons, based upon good cause shown, for its</u> <u>recommendation for denial or approval of the application and</u> <u>shall provide supporting documentation to the applicant. The</u>

11 input provided by the sponsor must be included in the

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Florida Senate - 2020 Bill No. SB 536



## 12 application that is provided to the state board.

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SB 536

By Senator Diaz

36-00680-20 2020536 1 A bill to be entitled 2 An act relating to charter schools; amending s. 1002.33, F.S.; conforming provisions relating to 3 changes made by the act; establishing the High-Performing Charter School Council; providing the purpose of the council; providing for membership of the council; providing that applications submitted to the council must comply with specified requirements; ç providing the review process for applications for 10 charter schools submitted to the council; providing 11 the process for approving or denying a charter school 12 application submitted to the council; requiring the 13 council to submit a written recommendation to the 14 State Board of Education as to whether an application 15 should be approved or denied within a specified 16 timeframe; providing requirements for such 17 recommendation; providing construction; requiring the 18 state board to accept or deny such recommendation 19 within a specified timeframe; providing the process 20 for the acceptance or denial of such recommendation; 21 providing construction; authorizing charter school 22 sponsors and applicants to provide input to the state 23 board regarding the council's recommendation; 24 requiring the Commissioner of Education to receive and 2.5 make such input available to the state board within a 26 specified timeframe; providing grounds on which the 27 council may recommend denial of, or the state board 28 may deny, an application submitted by a high-29 performing charter school or a high-performing charter Page 1 of 12 CODING: Words stricken are deletions; words underlined are additions.

36-00680-20 2020536 30 school system; providing construction; amending s. 31 1002.331, F.S.; conforming a provision to changes made 32 by the act; deleting a requirement that the 33 commissioner provide a letter to the sponsor verifying 34 that a charter school meets specified criteria; 35 amending s. 1002.332, F.S.; conforming provisions to 36 changes made by the act; providing an effective date. 37 38 Be It Enacted by the Legislature of the State of Florida: 39 40 Section 1. Present paragraphs (f) and (g) of subsection (6) 41 of section 1002.33, Florida Statutes, are redesignated as paragraphs (g) and (h), respectively, a new paragraph (f) is 42 43 added to that subsection, and paragraph (b) of that subsection 44 is amended, to read: 45 1002.33 Charter schools.-(6) APPLICATION PROCESS AND REVIEW.-Charter school 46 applications are subject to the following requirements: 47 48 (b) A sponsor shall receive and review all applications for 49 a charter school using the evaluation instrument developed by the Department of Education. A sponsor shall receive and 50 consider charter school applications received on or before 51 52 August 1 of each calendar year for charter schools to be opened 53 at the beginning of the school district's next school year, or 54 to be opened at a time agreed to by the applicant and the 55 sponsor. A sponsor may not refuse to receive a charter school 56 application submitted before August 1 and may receive an 57 application submitted later than August 1 if it chooses. Beginning in 2018 and thereafter, a sponsor shall receive and 58 Page 2 of 12

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59	consider charter school applications received on or before	88	assets, a projection of expected sources and amounts of income,
50	February 1 of each calendar year for charter schools to be	89	including income derived from projected student enrollments and
51	opened 18 months later at the beginning of the school district's	90	from community support, and an expense projection that includes
52	school year, or to be opened at a time determined by the	91	full accounting of the costs of operation, including start-up
53	applicant. A sponsor may not refuse to receive a charter school	92	costs.
54	application submitted before February 1 and may receive an	93	3. <del>a.</del> A sponsor shall <del>by a majority vote</del> approve or deny an
55	application submitted later than February 1 if it chooses. A	94	application by a majority vote no later than 90 calendar days
56	sponsor may not charge an applicant for a charter any fee for	95	after the application is received, unless the sponsor and the
57	the processing or consideration of an application, and a sponsor	96	applicant mutually agree in writing to temporarily postpone the
58	may not base its consideration or approval of a final	97	vote to a specific date, at which time the sponsor shall by a
59	application upon the promise of future payment of any kind.	98	majority vote approve or deny the application. If the sponsor
70	Before approving or denying any application, the sponsor shall	99	fails to act on the application, an applicant may appeal to the
71	allow the applicant, upon receipt of written notification, at	100	State Board of Education as provided in paragraph (c). If an
72	least 7 calendar days to make technical or nonsubstantive	101	application is denied, the sponsor <del>shall</del> , within 10 calendar
73	corrections and clarifications, including, but not limited to,	102	days after such denial, $\underline{shall}$ articulate in writing the specific
74	corrections of grammatical, typographical, and like errors or	103	reasons, based upon good cause, supporting its denial of the
75	missing signatures, if such errors are identified by the sponsor	104	application and shall provide the letter of denial and
76	as cause to deny the final application.	105	supporting documentation to the applicant and to the Department
77	1. In order to facilitate an accurate budget projection	106	of Education.
78	process, a sponsor shall be held harmless for FTE students who	107	b. An application submitted by a high-performing charter
79	are not included in the FTE projection due to approval of	108	school identified pursuant to s. 1002.331 or a high-performing
30	charter school applications after the FTE projection deadline.	109	charter school system identified pursuant to s. 1002.332 may be
31	In a further effort to facilitate an accurate budget projection,	110	denied by the sponsor only if the sponsor demonstrates by clear
32	within 15 calendar days after receipt of a charter school	111	and convincing evidence that:
33	application, a sponsor shall report to the Department of	112	(I) The application of a high-performing charter school
34	Education the name of the applicant entity, the proposed charter	113	does not materially comply with the requirements in paragraph
35	school location, and its projected FTE.	114	(a) or, for a high performing charter school system, the
36	2. In order to ensure fiscal responsibility, an application	115	application does not materially comply with s. 1002.332(2)(b);
37	for a charter school shall include a full accounting of expected	116	(II) The charter school proposed in the application does
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not materially comply with the requirements in parage		146	supporting documentation to the applicant and t	 the Department:
<del>(9)(a)-(f);</del>		147	of Education. The applicant may appeal the spor	<del>isor's denial of</del>
(III) The proposed charter school's educational	program	148	the application in accordance with paragraph (c	<del>&gt;).</del>
does not substantially replicate that of the applicar	nt or one of	149	4. For budget projection purposes, the spo	onsor shall report
the applicant's high-performing charter schools;		150	to the Department of Education the approval or	denial of an
(IV) The applicant has made a material misrepres	centation or	151	application within 10 calendar days after such	approval or
false statement or concealed an essential or material	fact	152	denial. In the event of approval, the report to	) the Department
during the application process; or		153	of Education shall include the final projected	FTE for the
(V) The proposed charter school's educational pr	<del>ogram and</del>	154	approved charter school.	
financial management practices do not materially comp	ly with the	155	5. Upon approval of an application, the ir	nitial startup
requirements of this section.		156	shall commence with the beginning of the public	: school calendar
		157	for the district in which the charter is grante	ed. A charter
Material noncompliance is a failure to follow require	ements or a	158	school may defer the opening of the school's op	perations for up
violation of prohibitions applicable to charter school	<del>)1</del>	159	to 3 years to provide time for adequate facilit	y planning. The
applications, which failure is quantitatively or qual	itatively	160	charter school must provide written notice of s	such intent to the
significant either individually or when aggregated wi	th other	161	sponsor and the parents of enrolled students at	: least 30
noncompliance. An applicant is considered to be repli	.cating a	162	calendar days before the first day of school.	
high-performing charter school if the proposed school	<del>. is</del>	163	(f)1. The High-Performing Charter School (	Council is
substantially similar to at least one of the applicar	nt's high-	164	established to review and recommend approval or	denial to the
performing charter schools and the organization or in	ndividuals	165	state board of applications submitted by high-p	performing charter
involved in the establishment and operation of the pa	coposed	166	schools, pursuant to s. 1002.331, and by high-p	performing charter
school are significantly involved in the operation of	replicated	167	school systems, pursuant to s. 1002.332.	
schools.		168	2. The commissioner shall appoint a suffic	cient number of
c. If the sponsor denies an application submitte	ed by a	169	members to the council to ensure a fair and imp	partial review of
high-performing charter school or a high-performing of	charter	170	applications. Members shall serve without compe	ensation but may
school system, the sponsor must, within 10 calendar of	lays after	171	be reimbursed for travel and per diem expenses	in conjunction
such denial, state in writing the specific reasons, k	based upon	172	with their service. Of the members reviewing ar	n application,
the criteria in sub-subparagraph b., supporting its o	lenial of	173	one-half must represent currently operating cha	arter schools and
the application and must provide the letter of denial	and	174	one-half must represent sponsors. At least one	of the members
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36-0060-20202036_175representing charter schools must be from a high-performing charter school or a high-performing charter school system. The commissioner or a named designee shall chair the council.1763.a. Applications submitted to the council by high- performing charter schools and high-performing charter school179performing charter schools and high-performing charter school180systems must comply with the application format developed by the department and the applicant must provide a copy of the application to the sponsor within 3 days after it is submitted to the council. Applications are subject to the requirements of paragraph (a), which the council shall consider in making its recommendation to approve or deny an application.186b. The council shall review applications for a high- performing charter school using the evaluation instrument developed by the department. The council shall consider high- performing charter school applications received on or before February 1 of each calendar year for charter schools to be opened 18 months later at the beginning of the school district's school year, or to be opened at a time determined by the applicant. The council chooses. The council shall allow an applicant, upon receipt of written notification, at least 7 calendar days to make technical or nonsubstantial corrections
charter school or a high-performing charter school system. The commissioner or a named designee shall chair the council. <u>3.a. Applications submitted to the council by high-</u> performing charter schools and high-performing charter school systems must comply with the application format developed by the department and the applicant must provide a copy of the application to the sponsor within 3 days after it is submitted to the council. Applications are subject to the requirements of paragraph (a), which the council shall consider in making its recommendation to approve or deny an application. <u>b. The council shall review applications for a high-</u> performing charter school using the evaluation instrument developed by the department. The council shall consider high- performing charter school applications received on or before February 1 of each calendar year for charter schools to be opened 18 months later at the beginning of the school district's school year, or to be opened at a time determined by the applicant. The council may receive an application submitted after February 1 if the council chooses. The council shall allow an applicant, upon receipt of written notification, at least 7
177commissioner or a named designee shall chair the council.1783.a. Applications submitted to the council by high-179performing charter schools and high-performing charter school180systems must comply with the application format developed by the181department and the applicant must provide a copy of the182application to the sponsor within 3 days after it is submitted183to the council. Applications are subject to the requirements of184paragraph (a), which the council shall consider in making its185recommendation to approve or deny an application.186b. The council shall review applications for a high-187performing charter school using the evaluation instrument188developed by the department. The council shall consider high-190February 1 of each calendar year for charter schools to be191opened 18 months later at the beginning of the school district's192school year, or to be opened at a time determined by the193applicant. The council may receive an application submitted194after February 1 if the council chooses. The council shall allow195an applicant, upon receipt of written notification, at least 7
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192 192 193 applicant. The council may receive an application submitted 194 195 an applicant, upon receipt of written notification, at least 7
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195 an applicant, upon receipt of written notification, at least 7
106 calendar days to make technical or persubstantial corrections
iso carendar days to make technicar or nonsubstantiar corrections
197 and clarifications if such errors may cause the council to
198 recommend denial of the application.
199 c. A sponsor may provide input to the council within 15
200 days after receiving a copy of the final application submitted
201 to the council. The council shall consider such input in
202 reviewing the application.
203 4.a. The council shall recommend to approve or deny an
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204	application by majority vote no later than 30 calendar days
205	after the final application is received, unless the council and
206	the applicant mutually agree in writing to temporarily postpone
207	the vote to a specific date. If the council fails to act on the
208	application within 30 days after receipt, the application must
209	be submitted to the state board for action.
210	b. The council shall submit a written recommendation, which
211	must include fact-based justification, to the state board as to
212	whether an application should be approved or denied within 10
213	days after its decision. If the council recommends denial of the
214	application, the council must state in writing the specific
215	reasons, based on the criteria in sub-subparagraph 5.c.,
216	supporting its denial of the application. The council shall als
217	provide the written recommendation and justification to the
218	applicant and the sponsor within 10 days after it makes its
219	decision. The recommendation of the council is not subject to
220	chapter 120.
221	5.a. The state board shall accept or deny the
222	recommendation of the council by majority vote no later than 60
223	calendar days after it receives the recommendation of the
224	council. If the state board approves an application, the sponso
225	must begin development of the charter pursuant to subsection (7
226	within 30 days. If the state board denies an application
227	submitted by a high-performing charter school or a high-
228	performing charter school system, the state board must identify
229	in writing the specific reasons, based upon the criteria in sub
230	subparagraph c., for its denial of the application. The state
231	board's decision is a final action subject to judicial review i
232	the district court of appeal. The decision of the state board i
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233	not subject to chapter 120.		262		
234	b. No later than 30 days after receipt of the counc	il's	263	Material noncompliance is a failure	to follow requirements or a
235	decision, the sponsor and applicant may provide input to	the	264	violation of prohibitions applicabl	e to charter school
236	state board regarding the council's recommendation. The		265	applications, which failure is quan	titatively or qualitatively
237	commissioner shall receive and make such input available	to the	266	significant either individually or	when aggregated with other
238	state board at least 7 calendar days before the date on	which	267	noncompliance. An applicant is cons	idered to be replicating a
239	the recommendation by the council is considered.		268	high-performing charter school if t	he proposed school is
240	c. An application submitted by a high-performing ch	arter	269	substantially similar to at least o	ne of the applicant's high-
241	school identified pursuant to s. 1002.331 or a high-perf	orming	270	performing charter schools and the	organization or individuals
242	charter school system identified pursuant to s. 1002.332	may be	271	involved in the establishment and o	peration of the proposed
243	recommended for denial by the council or denied by the s	tate	272	school are significantly involved i	n the operation of replicate
244	board only if the council or state board demonstrates by	clear	273	schools.	
245	and convincing evidence that:		274	Section 2. Paragraph (a) of su	bsection (3) and subsection
246	(I) The application of a high-performing charter sc	hool	275	(4) of section 1002.331, Florida St	atutes, are amended to read:
247	does not materially comply with the requirements in para	graph	276	1002.331 High-performing chart	er schools
248	(a) or, for a high-performing charter school system, the	-	277	(3)(a) <del>1.</del> A high-performing cha	rter school may submit an
249	application does not materially comply with s. 1002.332(	2)(b);	278	application to the High-Performing	Charter School Council
250	(II) The charter school proposed in the application	does	279	pursuant to s. 1002.33(6) to operat	e in any school district in
251	not materially comply with the requirements in paragraph	.s	280	the state to establish and operate	a new charter school that
252	<u>(9) (a)-(f);</u>		281	will substantially replicate its ed	ucational program. An
253	(III) The proposed charter school's educational pro	gram	282	application submitted by a high-per	forming charter school must
254	does not substantially replicate that of the applicant c	r one of	283	state that the application is being	submitted pursuant to this
255	the applicant's high-performing charter schools;		284	paragraph and must include the veri	fication letter provided by
256	(IV) The applicant has made a material misrepresent	ation or	285	the Commissioner of Education pursu	ant to subsection (4).
257	false statement or concealed an essential or material fa	ct	286	2. If the sponsor fails to act	on the application within 9
258	during the application process; or		287	days after receipt, the application	is deemed approved and the
259	(V) The proposed charter school's educational progr	am and	288	procedure in s. 1002.33(7) applies.	
260	financial management practices do not materially comply	with the	289	(4) The Commissioner of Educat	ion, upon request by a
261	requirements of this section.		290	charter school, shall verify that t	he charter school meets the
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91	criteria in subsection (1) and provide a letter to the charter			320	revenue projections, a spending plan based on projected revenue
92	school and the sponsor stating that the charter school is a			321	and expenses, and a description of controls that will safeguard
93	high-performing charter school pursuant to this section. The			322	finances and projected enrollment trends.
94	commissioner shall annually determine whether a high-performing			323	3. Discloses the name of each applicant, governing board
95	charter school under subsection (1) continues to meet the			324	member, and all proposed education services providers; the name
96	criteria in that subsection. Such high-performing charter school			325	and sponsor of any charter school operated by each applicant,
97	shall maintain its high-performing status unless the			326	each governing board member, and each proposed education
98	commissioner determines that the charter school no longer meets			327	services provider that has closed and the reasons for the
99	the criteria in subsection (1), at which time the commissioner			328	closure; and the academic and financial history of such charter
00	shall send a letter providing notification of its			329	schools, which the High-Performing Charter School Council
01	declassification as a high-performing charter school.			330	$\frac{1}{1}$ sponsor shall consider when deciding whether to $\frac{1}{1}$
02	Section 3. Paragraphs (b) and (c) of subsection (2) of			331	approval or denial of approve or deny the application.
3	section 1002.332, Florida Statutes, are amended to read:			332	(c) An application submitted by a high-performing charter
04	1002.332 High-performing charter school system			333	school system must state that the application is being submitted
05	(2)			334	pursuant to this section and must include the verification
06	(b) A high-performing charter school system may replicate			335	letter provided by the Commissioner of Education pursuant to
)7	its high-performing charter schools in any school district in			336	this subsection. If the sponsor fails to act on the application
3 8 C	the state. The applicant must submit an application to the High-			337	within 90 days after receipt, the application is deemed approved
9	Performing Charter School Council using the standard application			338	and the procedure in s. 1002.33(7) applies.
10	form prepared by the Department of Education which:			339	Section 4. This act shall take effect July 1, 2020.
11	1. Contains goals and objectives for improving student				
12	learning and a process for measuring student improvement. These				
13	goals and objectives must indicate how much academic improvement				
14	students are expected to demonstrate each year, how success will				
15	be evaluated, and the specific results to be attained through				
16	instruction.				
17	2. Contains an annual financial plan for each year				
18	requested by the charter for operation of the school for up to 5				
19	years. This plan must contain anticipated fund balances based on				
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	APPEARAN	ICE RECORD	L
Jan 13 2020	(Deliver BOTH copies of this form to the Senator	or Senate Professional Staff conducting the meeting)	58 536
Meeting Date			Bill Number (if applicable)
Topic <u>Chur</u>	ter Schools	Amend	ment Barcode (if applicable)
Name_ <u>Diege</u>	A. Echeverri		
Job Title Leyis			
Address <u>200</u> Street	W College Are	Phone <u>813-76</u>	7-2286
$\frac{TLH}{City}$	FL	Email_decheve	crieatphg.org
Speaking: 🔀 For 🗌	Against Information	Waive Speaking: In Sup (The Chair will read this information)	
Representing	Libre Initiative		
Appearing at request	of Chair: Yes No	Lobbyist registered with Legislatu	ıre: Yes 🗌 No
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THE ELODIDA CEMATE

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

THE FLORIDA SENA	ATE
APPEARANCE R	ECORD
01-13-2020       (Deliver BOTH copies of this form to the Senator or Senate Pro-         Meeting Date	ofessional Staff conducting the meeting) SB536 Bill Number (if applicable)
Topic Charter Schools.	Amendment Barcode (if applicable)
Name Gabriela Infante	
Job Title Student OF Charter School	
Address	Phone
	Email
Speaking: X For Against Information V	Vaive Speaking: In Support Against The Chair will read this information into the record.)
Representing Private Citizen	
Appearing at request of Chair: Yes X No Lobbyis	st registered with Legislature: 🔲 Yes 🔀 No

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01 13 2020. (Deliver BOTH copies of this form to the Senator or Senate Pr Meeting Date	rofessional Staff conducting the meeting) Sb536 Bill Number (if applicable)
Topic Charter schools.	Amendment Barcode (if applicable)
Name And Mang Quintero.	
Job Title Formers of Charter Schoob.	
Address	Phone
Street	<b>—</b>
City State Zip	Email
	Naive Speaking: In Support Against (The Chair will read this information into the record.)
Representing <u>Private</u> Citizen.	
Appearing at request of Chair: 🔄 Yes 🗹 No Lobbyis	st registered with Legislature: 🔄 Yes 🗾 No

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01 113 2020 (Deliver BOTH copies of this form to the Senator or Senate Professional St		he meeting) SBS36
Meeting Date		Bill Number (if applicable)
Topic Charley sclools		Amendment Barcode (if applicable)
Name Juan Vargas		
Job Title Porents charter schools shulents		
Address	Phone _	
City State Zip	Email	
Speaking: For Against Information Waive Sp		In Support Against Against is information into the record.)
Representing Private atizen		
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01-13-2020 (Deliver BOTH Meeting Date	copies of this form to the Senato	or or Senate Professional Staff conducting the meet	ing) <u>58536</u> Bill Number (if applicable)
Topic Charter School.		Am	endment Barcode (if applicable)
Name Michia Hada +	Tgio Pacho	20 1	
Job Title Parants Of O	horter Joho	du otrudenti	
Address		Phone	
Street			
		Email	
City	State	Zip	
Speaking: For Against	Information	Waive Speaking: [V] In ( (The Chair will read this info	Support Against armation into the record.)
Representing Phylic	lifizon.		
Appearing at request of Chair:	Yes No	Lobbyist registered with Legis	lature: Yes No

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	NCE RECORD or or Senate Professional Staff conducting the meeting) SB 530 Bill Number (if applicable)
Topic Charter School	Amendment Barcode (if applicable)
Name Scilange alfonso	
Job Title	
Address	Phone
City State	Email
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing <u>Self</u>	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes Ko

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Meeting Date				_	Bill Number (if applicable)
Topic Charters School	0		-	Amendn	nent Barcode (if applicable)
Name Coledys Yoba					
Job Title Private Citizer	· ^ _	<u>+</u>	2		~ ^ ^ ^
Address 9119 Hunters	Mill.	DC.	Phone	070	1676293
Street	AC	0000	Email		
City	State	Zip		$\checkmark$	
Speaking: For Against	nformation	Waive Sp	~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~	In Sup	
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Meeting Date	Bill Number (if applicable)
Topic Charley School.	Amendment Barcode (if applicable)
Name Nathalie Cardio	_
Job Title Private citizen	-
Address <u>4603 Oak Laven dr 108</u>	Phone 321.8880408
Street Schudo Fl 32839	Email Mathalierizzo OX4
City State Zip	hoo.co
	Speaking: In Support Against
Representing Self	
Appearing at request of Chair: Yes No Lobbyist regist	ered with Legislature: Yes No
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Meeting Date	Bill Number (if applicable)
Topic <u>Charter Schools</u> Name <u>Jesse Christian</u>	Amendment Barcode (if applicable)
Job Title	
Address	Phone
City State Zip	Email
Speaking: For Against Information Waive Sp (The Chair	peaking: In Support Against r will read this information into the record.)
Representing	
Appearing at request of Chair: Yes No Lobbyist registe	ered with Legislature: Yes No

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Topic Charter	Schools		Amendment Barcode (if applicable)
Name Phillip	Suderman		
Job Title Police	y Pirectur		
Address	/	Phone	
·	04-4- 7:	Email	
<i>City</i> Speaking: For		Naive Speaking:	In Support Against information into the record.)
Representing	Americans for Prosperity		
Appearing at request	of Chair: Yes No Lobbyis	st registered with Le	egislature: 🖊 Yes 🗌 No

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(Deliver BOTH copies of this form to the Senator or Senate F Meeting Date	Professional Staff conducting the meeting) Bill Number (if applicable)
Topic <u>58 536</u>	Amendment Barcode (if applicable)
Name Adrienne Compbell	
Job Title Principal - Charter Fonder	
Address <u>31646</u> Octeon Dr	Phone (830) 320-Sles3
	1312 Email <u>acompbell 1226 Cynsol. con</u>
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Myself	
Appearing at request of Chair: Yes No Lobby	ist registered with Legislature: Yes XNo
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THE FLORIDA SENATE

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Topic Charter schouts	Amendment Barcode (if applicable)
Name Lauren Rail	
Job Title LORD COLOR AD COLOR Upby is	
Address NEE COURGE AVESILE. 640	Phone 850 224 LULU
Street TOMALASSE PL 32307 City State Zip	Email Ingallucage generil.com
Speaking: For Against Information Waive S	peaking: In Support Against ir will read this information into the record.)
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Appearing at request of Chair: Yes No Lobbyist register	ered with Legislature: Yes No
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Topic Charter Schools	Amendment Barcode (if applicable)
Name BAWP Steward	
Job Title	
Address 2130 Blossom LANC	Phone 407-645-0273
WINTER PARK FL 32789 City State Zip	Email <u>Stu21300 Adl.007</u>
	eaking: In Support Against will read this information into the record.)
Representing Florida PTA	
Appearing at request of Chair: Yes No Lobbyist registe	ered with Legislature: Yes INO

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13 Jan 2020	er BOTH copies of this form to the Senato	r or Senate Professional S	tart conducting the meeting ~ 536
Meeting Date			Bill Number (if applicable)
Topic Charter Schools			Amendment Barcode (if applicable)
Name James Mosteller			
Job Title Advocacy Assoc	ate		
Address 215 S. Monroe S	treet		Phone
<i>Street</i> Tallahassee	FL	32301	Email JamesM@excelined.org
City	State	Zip	
	ainst Information		peaking:  In Support  Against ir will read this information into the record.)
Representing Foundation	ion For Florida's Future		
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Topic <u>Schools</u> Name <u>Breg Pound</u>	Amendment Barcode (if applicable)
Job Title	_
Address <u>9166 Sunvise Dn.</u> Street	Phone
	Email peaking: In Support Against air will read this information into the record.)
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# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Committee on Education								
BILL:	SB 62							
INTRODUCER:	Senator Stargel							
SUBJECT: K-12 Education								
DATE:	January 1	0, 2019	REVISED:					
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# I. Summary:

SB 62 renames the "collegiate high school" program to the "early college" program and modifies a number of provisions related to education funding. Specifically, the bill:

- Specifies that the resolution required for voters to approve the levy of a discretionary sales surtax for school capital outlay must include a statement that the revenues collected must be shared with charter schools based on their proportionate share of the total school district enrollment.
- Expands the Florida Education Finance Program (FEFP) funding for secondary student access to advanced coursework through dual enrollment and early college programs. The bill:
  - Provides bonus full-time equivalent (FTE) funding to public school districts for each dual enrollment general education core course with an earned grade of "C" or better:
    - Students enrolled in an early college program generate a 0.16 FTE student membership bonus.
    - Students not enrolled in an early college program generate a 0.08 FTE student membership bonus.
  - Provides bonus funding of 0.3 FTE student membership for each student who completes an associate degree through the dual enrollment program with at least a 3.0 grade point average.
  - Requires school districts to allocate at least 50 percent of the bonus funds for dual enrollment and early college programs to the schools that generated the funds to support academic guidance and postsecondary related activities.
- Provides bonus funding in the FEFP of 0.3 FTE for each student who receives an Advanced Placement (AP) Capstone Diploma in addition to a standard high school diploma.
- Adds new requirements to the mental health plans required to be submitted by school districts and charter schools in order to receive the mental health assistance allocation in the FEFP.

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Removes the July 1, 2020 expiration date for the funding compression allocation within the FEFP.

The bill does not require appropriation of additional state funds. The bill may provide additional FEFP funds to those school districts with more students successfully completing dual enrollment coursework and school districts that offer the AP Capstone Diploma.

The bill takes effect on July 1, 2020.

## II. Present Situation:

The present situation for the relevant portions of the bill is discussed under the Effect of Proposed Changes of this bill analysis.

## III. Effect of Proposed Changes:

### **School Capital Outlay Surtax**

### **Present Situation**

School districts are authorized by law to levy a discretionary sales surtax for school capital outlay. The school board in each county may levy, pursuant to approval by a majority vote of the electors of the county voting in a referendum, a discretionary sales surtax at a rate not to exceed 0.5 percent.<sup>1</sup>

The resolution must include a statement that provides a brief and general description of the school capital outlay projects to be funded by the surtax.<sup>2</sup> The resolution must include a plan for the use of the surtax proceeds for fixed capital expenditures or fixed capital costs associated with the construction, reconstruction, or improvement of school facilities and campuses which have a useful life expectancy of five or more years, and any land acquisition, land improvement, design, and related engineering costs.<sup>3</sup> The plan must also include the costs of retrofitting and providing for technology implementation, including hardware and software, for the various sites within the school district.<sup>4</sup> Surtax revenues may be used for the purpose of servicing bond indebtedness to finance authorized projects, and any interest accrued may be held in trust to finance the projects.<sup>5</sup>

The surtax revenues are collected by the Department of Revenue and required to be distributed to the district school board imposing the tax.<sup>6</sup> There is currently no provision in law requiring school districts to share the capital outlay surtax funds with charter schools.

# Effect of Proposed Changes

The bill establishes an additional requirement for the resolution that is required for voters to approve the levy of a discretionary sales surtax at a rate that may not exceed 0.5 percent. Such

<sup>4</sup> Id.

<sup>&</sup>lt;sup>1</sup> Section 212.055, F.S.

 $<sup>^{2}</sup>$  *Id.* at (6)(b).

 $<sup>^{3}</sup>$  *Id.* at (6)(c).

<sup>&</sup>lt;sup>5</sup> *Id*.

<sup>&</sup>lt;sup>6</sup> *Id.* at (6)(d).

resolution must include a statement that the revenues collected shall be shared with charter schools based on their proportionate share of the total school district enrollment.

The bill also requires that charter schools expend the surtax funds in a manner consistent with the plan specified in law that requires the school board set forth a surtax fund plan for fixed capital expenditures or fixed capital costs.

## **Collegiate High School Program**

### **Present Situation**

In 2014, the Legislature codified the collegiate high school program and specified related requirements.<sup>7</sup> Florida law requires each Florida College System (FCS) institution to work with each district school board in its designated service area<sup>8</sup> to establish one or more collegiate high school programs.<sup>9</sup> In fall 2018, there were 11,146 students enrolled in a collegiate high school or collegiate high school program.<sup>10</sup>

### Purpose

At a minimum, collegiate high school programs must include an option for public school students in grade 11 or grade 12 participating in the program, for at least one full school year, to earn Career and professional education (CAPE) industry certifications and to successfully complete 30 credit hours through dual enrollment toward the first year of college for an associate degree or baccalaureate degree while enrolled in the program.<sup>11</sup>

### Program Contract

Each district school board and its local FCS institution must execute a contract to establish one or more collegiate high school programs at a mutually agreed upon location or locations. If the FCS institution does not establish a program with a district school board in its designated service area, another FCS institution may execute a contract with that district school board to establish the program.<sup>12</sup>

In addition to executing a contract with the local FCS institution, Florida law authorizes a district school board to execute a contract to establish a collegiate high school program with a state university or an independent college or university that is eligible to participate in the William L. Boyd, IV, Effective Access to Student Education Grant Program, that is nonprofit and located and chartered in this state, and that is accredited by the Commission on Colleges of the Southern Association of Colleges and Schools to grant baccalaureate degrees.<sup>13</sup>

<sup>&</sup>lt;sup>7</sup> Section 10, ch. 2014-184, L.O.F.

<sup>&</sup>lt;sup>8</sup> Section 1000.21(3), F.S.

<sup>&</sup>lt;sup>9</sup> Section 1007.273(1), F.S.

<sup>&</sup>lt;sup>10</sup> Email, Florida Department of Education (Jan. 8, 2020).

<sup>&</sup>lt;sup>11</sup> Section 1007.273(2), F.S.

<sup>&</sup>lt;sup>12</sup> Section 1007.273(3), F.S.

<sup>&</sup>lt;sup>13</sup> Section 1007.273(5), F.S.

Florida law specifies the information that must be addressed in the contract which must be executed by January 1 of each school year for implementation of the program during the next school year.<sup>14</sup>

### Student Performance Contract

Each student participating in a collegiate high school program must enter into a student performance contract which must be signed by the student, the parent, and a representative of the school district and the applicable FCS institution, state university, or independent college or university.<sup>15</sup> The performance contract must include the schedule of courses, by semester, and industry certifications to be taken by the student, student attendance requirements, and course grade requirements.

## Effect of Proposed Changes

The bill modifies s. 1007.273, F.S., and changes the name of the collegiate high school program to the early college program. In addition, the bill:

- Changes the purpose of the program to remove specified grade levels and credit thresholds to specify that an early college program means a structured high school acceleration program in which a cohort of students is enrolled full-time in postsecondary courses toward an associate degree. The bill requires that the early college program prioritize courses applicable as general education core courses<sup>16</sup> for an associate degree or a baccalaureate degree.
- Specifies that the early college program contract between a district school board and the local FCS institution, which includes a delineation of dual enrollment courses available, must include general education core courses.<sup>17</sup>
- Requires the student performance contract for the early college program include a provision describing the applicability of dual enrollment courses in the program to an associate degree or a baccalaureate degree.
- Specifies that a charter school may execute a contract directly with the local FCS institution or another institution to establish an early college program at a mutually agreed upon location.

The bill establishes a reporting requirement relating to early college programs. Specifically, by November 30, 2021, and annually thereafter, the commissioner must report to the Governor, President of the Senate, and the Speaker of the House of Representatives the status of early

<sup>&</sup>lt;sup>14</sup> Section 1007.273(3), F.S.

<sup>&</sup>lt;sup>15</sup> Section 1007.273(4), F.S. To participate in a collegiate high school program, an independent college or university must be an institution that is eligible to participate in the William L. Boyd, IV, Effective Access to Student Education Grant Program, that is a nonprofit independent college or university located and chartered in this state, and that is accredited by the Commission on Colleges of the Southern Association of Colleges and Schools to grant baccalaureate degrees. *Id.*, at (5). <sup>16</sup> s. 1007.25 and Rule 6A-14.0303, F.A.C.

<sup>&</sup>lt;sup>17</sup> General education core course options consist of a maximum of five courses within each of the subject areas of communication, mathematics, social sciences, humanities, and natural sciences. Beginning with students initially entering an FCS institution or state university in 2015-2016 and thereafter, each student must complete at least one identified core course in each subject area as part of the general education course requirements. The general education core course options must be adopted in rule by the SBE and in regulation by the Board of Governors. Section 1007.25(3), F.S. See also Rule 6A-10.0303 and BOG Regulation 8.005.

college programs, including, at a minimum, a summary of student enrollment and completion at public and private postsecondary institutions.

Additionally, the bill includes a conforming provision to change the name of the collegiate high school program to the early college program related to the requirements for a standards high school diploma for students with a disability.<sup>18</sup>

### Florida Education Finance Program (FEFP)

The Florida Education Finance Program (FEFP) is the primary mechanism for funding the operating costs of Florida school districts. Under the FEFP, financial support for education is based on the full-time equivalent (FTE) student membership in public schools.<sup>19</sup> The number of FTE students in each of the funded education programs is multiplied by cost factors<sup>20</sup> relative to each program to obtain weighted FTE student values.<sup>21</sup> The base student allocation from state and local funds is determined annually by the Legislature in the General Appropriations Act (GAA) and is a component in the calculation of each school district's base funding.<sup>22</sup> In addition to the base funding, the Legislature may appropriate categorical funding for specified programs, activities or purposes, such as for mental health assistance, and funding compression.<sup>23</sup> School districts may also earn supplemental FTE funding through the FEFP for programs based on performance, such as College Board Advanced Placement bonus funding.<sup>24</sup>

## **Incentive Funding for Acceleration Programs**

### Present Situation

Dual enrollment funding for public schools is included in the calculation of FTE students within the FEFP.<sup>25</sup> There is no provision in law to allow for additional performance funding for students earning dual enrollment credit.

The Advanced Placement (AP), International Baccalaureate (IB), and Advanced International Certificate of Education (AICE) programs are utilized in Florida schools to shorten the time necessary for a student to earn a high school diploma and a postsecondary degree, broaden the scope of curricular options available, and increase the depth of study available for a particular

<sup>&</sup>lt;sup>18</sup> Section 1003.4282(10)(c)2., F.S.

<sup>&</sup>lt;sup>19</sup> See s. 1011.62, F.S.

<sup>&</sup>lt;sup>20</sup> Program cost factors are based on desired relative cost differences between the following programs as established in the annual General Appropriations Act: grades K-3; 4-8; 9-12; two program cost factors for exceptional students; secondary career education programs; and English for Speakers of Other Languages. Section 1011.62(1)(c), F.S.

<sup>&</sup>lt;sup>21</sup> Section 1011.62, F.S.; Department of Education, 2019-20 Funding for Florida School Districts available at <u>http://www.fldoe.org/core/fileparse.php/7507/urlt/Fefpdist.pdf</u> at 1.

<sup>&</sup>lt;sup>22</sup> Department of Education, 2019-20 Funding for Florida School Districts available at <u>http://www.fldoe.org/core/fileparse.php/7507/urlt/Fefpdist.pdf</u> at 17.

<sup>&</sup>lt;sup>23</sup> 1011.62(6) F.S.

<sup>&</sup>lt;sup>24</sup> 1011.62(1) F.S.

<sup>&</sup>lt;sup>25</sup> Department of Education, 2019-20 Funding for Florida School Districts, available at <u>http://www.fldoe.org/core/fileparse.php/7507/urlt/Fefpdist.pdf</u> at 11.

subject.<sup>26</sup> The law provides the following benefits to schools and students engaged in these programs:

- Successful completion of a course examination in any of these programs qualifies for college credit.<sup>27</sup>
- The percentage of a school's students eligible to earn college credit through any of these programs favorably affects the school's grade.<sup>28</sup>
- A grade earned in any of these programs is assigned additional weight for determining student eligibility for a Bright Futures Scholarship.<sup>29</sup>

The FEFP also provides a funding incentive for school districts with students in AP, IB, AICE courses who successfully complete AP, IB, and AICE examinations or earn an IB or AICE diploma.<sup>30</sup> The additional FTE is calculated as follows:

- A value of 0.16 FTE student membership is calculated for each student in each AP course who receives a score of 3 or higher on the College Board AP examination.<sup>31</sup>
- A value of 0.16 FTE student membership is calculated for each student enrolled in an IB course who receives a score of 4 or higher on a subject examination. A value of 0.3 FTE student membership is calculated for each student who receives an IB diploma.<sup>32</sup>
- A value of 0.16 FTE student membership is calculated for each student enrolled in a fullcredit AICE course, and 0.08 FTE student membership for each student enrolled in a halfcredit AICE course, for each student who receives a score of E or higher on a subject examination. A value of 0.3 FTE student membership is calculated for each student who receives an AICE diploma.<sup>33</sup>

Additionally, classroom teachers may receive bonus funds for the performance of their students on AP, IB, and AICE examinations. School districts must use the additional FTE funds for purposes specified in law.<sup>34</sup>

The AP Program enables willing and academically prepared students to pursue college-level studies while still in high school.<sup>35</sup> The program consists of college-level courses developed by the AP Program that high schools can choose to offer, and corresponding exams that are administered once a year.<sup>36</sup> A student must score a '3' or higher, on a 5-point scale, to earn postsecondary credit through the AP Program.<sup>37</sup>

<sup>&</sup>lt;sup>26</sup> Section 1007.27(1), F.S.

<sup>&</sup>lt;sup>27</sup> Section 1003.4295, F.S.

<sup>&</sup>lt;sup>28</sup> Section 1008.34(3)(b)2.b., F.S.

<sup>&</sup>lt;sup>29</sup> Section 1009.531(3)(a), F.S.

<sup>&</sup>lt;sup>30</sup> See 1011.62, F.S. Accelerated mechanisms include, but are not limited to, dual enrollment and early admission, advanced placement, credit by examination, the International Baccalaureate Program, and the Advanced International Certificate of Education Program. Section 1007.27(1), F.S.

<sup>&</sup>lt;sup>31</sup> Section 1011.62(1)(n), F.S.

<sup>&</sup>lt;sup>32</sup> Section 1011.62(1)(l), F.S.

<sup>&</sup>lt;sup>33</sup> Section 1011.62(1)(m), F.S.

<sup>&</sup>lt;sup>34</sup> Section 1011.62(1)(l)-(n), F.S.

<sup>&</sup>lt;sup>35</sup> College Board, AP Central, *AP at a Glance*, <u>https://apcentral.collegeboard.org/about-ap/ap-a-glance</u> (last visited Mar. 20, 2019).

<sup>&</sup>lt;sup>36</sup> Id.

<sup>&</sup>lt;sup>37</sup> See ss. 1007.27(5) and 1007.23(1), F.S.

AP Capstone is a diploma granted to students who earn a score of '3' or higher in AP Seminar and AP Research and on four additional AP exams chosen by the student. The program is based on the AP Seminar and AP Research courses, which are yearlong AP courses.<sup>38</sup> These courses are designed to complement the other AP courses that the AP Capstone student must take.<sup>39</sup> AP Seminar and AP Research use an interdisciplinary approach to develop skills students need for college-level work.<sup>40</sup> In the 2018-2019 academic year, 1,402 students in 228 high schools in Florida earned an AP Capstone Diploma.<sup>41</sup>

The IB Diploma is only awarded to students who complete, over the course of a two-year program:<sup>42</sup>

- Six subjects chosen from six subject groups, which include:
  - Studies in language and literature
  - Language acquisition
  - Individuals and societies
  - Sciences
  - Mathematics
  - The arts
- An extended essay with a prescribed limit of 4,000 words.
- A theory of knowledge course exploring the nature of knowledge across all disciplines.
- At least three hours each week in creativity, action, and service, which includes participation in the arts, individual and team sports or expeditions or projects, and community and social service activities.

To earn the AICE Diploma, learners must achieve seven credits within a 25-month period, including at least one credit in:<sup>43</sup>

- A Cambridge International Global Perspectives & Research course;
- Mathematics and science;
- Languages; and
- Arts and humanities.

Successful completion of an IB or AICE curriculum satisfies the credit requirement for receipt of a standard high school diploma,<sup>44</sup> but no similar recognition exists for completion of an AP Capstone Diploma.

<sup>&</sup>lt;sup>38</sup> College Board, AP Capstone Diploma Program, *How it Works*,

https://apcentral.collegeboard.org/courses/ap-capstone/how-ap-capstone-works#awards (last visited Mar. 20, 2019). <sup>39</sup> Id.

<sup>&</sup>lt;sup>40</sup> Id.

<sup>&</sup>lt;sup>41</sup> Email, College Board (Jan. 6, 2020).

<sup>&</sup>lt;sup>42</sup> International Baccalaureate, *The IB Diploma Programme*,

https://web.archive.org/web/20100703000358/http://www.ibo.org/diploma/ (last visited Jan. 8, 2020).

<sup>&</sup>lt;sup>43</sup> Cambridge Assessment International Education, *Cambridge AICE Diploma*,

https://www.cambridgeinternational.org/programmes-and-qualifications/cambridge-advanced/cambridge-aice-diploma/ (last visited Jan. 8, 2020). Students may also complete up to two credits in Interdisciplinary subjects.

<sup>&</sup>lt;sup>44</sup> Section 1003.4282(1)(a), F.S.

# Effect of Proposed Changes

The bill adds new provisions for FEFP funding for students enrolled in dual enrollment courses and early college programs similar to full-time equivalent (FTE) student membership incentives for completion of Advanced Placement (AP), International Baccalaureate (IB), and Advanced International Certificate of Education (AICE) examinations. Specifically, for the 2020-2021 school year and thereafter, the bill:

- Provides bonus FTE funding to public school districts for any student who completes a general education core course through dual enrollment with an earned grade of "C" or better. Specifically:
  - Students enrolled in an early college program generate a 0.16 FTE student membership bonus.
  - $\circ~$  Students not enrolled in an early college program generate a 0.08 FTE student membership bonus.
- Provides bonus FTE funding for each associate degree earned through the dual enrollment program with 3.0 GPA or better. Students earning an associate degree with the required GPA generate a 0.3 FTE student membership bonus. Courses taken prior to 2020-2021 may be included in the associate degree.
- Specifies that bonus funding will be added to the total FTE student membership in basic programs for grades 9-12 in the subsequent fiscal year and requires school districts to allocate at least 50 percent of the bonus funds to the schools that generated the funds to support academic guidance and postsecondary readiness.

Adding performance funding incentives for students taking dual enrollment core courses may incentivize school districts to increase the number of students enrolled in dual enrollment core courses in both dual enrollment and early college programs.

The bill provides for school districts to receive additional funding through the FEFP for each student who receives an AP Capstone Diploma and meets the requirements for a standard high school diploma. The additional value is assigned to the full-time equivalent student membership in basic programs for grades 9 through 12 in the subsequent fiscal year.

In effect, the bill provides the same additional FTE funding of 0.3 FTE for each student who receives an AP Capstone Diploma as a student who receives an IB or AICE diploma. This change may result in more districts offering, and more students earning, AP Capstone Diplomas.

# Mental Health Assistance Allocation

### Present Situation

The mental health assistance allocation is a categorical fund established to provide funding to assist school districts in establishing or expanding school-based mental health care; train educators and other school staff in detecting and responding to mental health issues; and connect children, youth, and families who may experience behavioral health issues with appropriate services.<sup>45</sup> Each school district must receive at least \$100,000 through the appropriation, and any remaining balance is distributed based on each school district's proportionate share of the state's

<sup>&</sup>lt;sup>45</sup> Section 1011.62(16), F.S.

total unweighted full-time equivalent student enrollment.<sup>46</sup> A total of \$75 million was appropriated to school districts through the mental health assistance allocation for the 2019-2020 school year.<sup>47</sup> In order to receive the allocation, a school district must develop and submit a plan outlining the local program and planned expenditures to the district school board for approval. A charter school may develop and submit a plan outlining the local program and planned expenditures to its governing board for approval.<sup>48</sup>

The plans must be focused on a multi-tiered system of supports to deliver evidence-based mental health care assessment, diagnosis, intervention, treatment, and recovery services to students with mental health or substance abuse diagnoses and to students at high risk of such diagnoses. The plans must include:<sup>49</sup>

- Direct employment of school based mental health service providers, including certified school counselors, school psychologists, school social workers and other licensed mental health professionals.
- Contracts or interagency agreements with one or more local community behavioral health providers or providers of Community Action Team services to provide a behavioral health staff presence and services at district schools.
- Policies and procedures to ensure that students who are referred to school-based or community-based mental health services are assessed within 15 days of the referral.
- Strategies or programs to reduce the likelihood of at-risk students developing social, emotional, or behavioral health programs, depression, anxiety disorders, suicidal tendencies, or substance use disorders.
- Strategies to improve the early identification of social, emotional, or behavioral problems or substance use disorders, to improve the provision of early intervention services, and to assist students in dealing with trauma and violence.

# Effect of Proposed Changes

The bill adds new requirements to the mental health plans that must be submitted by school districts and charter schools in order to receive the mental health assistance allocation. In addition to existing requirements, the bill requires plans to include input from school and community stakeholders, which is informed by a needs assessment, and includes mental health policies and procedures that include:

- Universal supports to promote psychological well-being, and safe and supportive school environments.
- Policies and procedures for responding to a student with suicidal ideation, including suicide risk assessment, guidelines for informing parents of suicide risk, and school board policies for initiating involuntary examination of students with suicide risk.
- A school crisis response plan that includes strategies to prevent, prepare for, respond to, and recover from a range of school crises and the establishment of district-level and school-level response teams, including, but not limited to, administration and school-based mental health service providers.

<sup>&</sup>lt;sup>46</sup> Section 1011.62(16), F.S.

<sup>&</sup>lt;sup>47</sup> Specific Appropriation 93, s. 2, ch. 2019-115, L.O.F.

<sup>&</sup>lt;sup>48</sup> Section 1011.62(16), F.S.

<sup>&</sup>lt;sup>49</sup> Section 1011.62(16)2.(b). F.S.

The bill also modifies district reporting requirements to the Department of Education (DOE). Specifically, the bill adds to the current requirement that each school district report program outcomes and expenditures for the previous fiscal year, and requires each school district report to include:

- Program outcomes and expenditures for all public schools in the district, including charter schools that submitted a separate plan.
- The number of students who receive screenings or assessments.
- The number of students who are referred to either school-based or community-based providers for services or assistance.
- The number of students who receive either school-based and community-based interventions, services, or assistance.
- The number of school-based and community-based mental health providers, including licensure type, paid for from the funds provided through the allocation.
- The number and ratio of school social workers, school psychologists, and certified school counselors employed by the district or charter school and the total number of licensed mental health professionals employed directly by the district or charter school.

The bill also requires that the amount of mental health assistance allocation funds appropriated subsequent to the 2019-2020 fiscal year that are in excess of the amount appropriated in the 2019-2020 fiscal year must be used exclusively to fund additional providers of school-based mental health services.

# Funding Compression Allocation

# Present Situation

The funding compression allocation is a categorical fund established to provide additional funding to school districts and developmental research schools whose total funds per FTE in the prior year were less than the statewide average.<sup>50</sup> Florida law specifies that the Legislature may provide an annual funding compression allocation in the GAA.<sup>51</sup> In 2019, the Legislature appropriated \$54,190,616<sup>52</sup> for a funding compression allocation to school districts and developmental research schools whose total funds per FTE in the prior school year were less than the statewide average.<sup>53</sup> A district's allocation must not be greater than \$100 per FTE.<sup>54</sup> The funding compression allocation is scheduled to expire July 1, 2020.<sup>55</sup>

# Effect of Proposed Changes

The bill removes the July 1, 2020 expiration date for the funding compression allocation within the FEFP.

The bill takes effect on July 1, 2020.

<sup>&</sup>lt;sup>50</sup> Section 1011.62(17), F.S.

<sup>&</sup>lt;sup>51</sup> Section 1011.62(17), F.S.

<sup>&</sup>lt;sup>52</sup> Florida Department of Education, 2019-20 FEFP Second Calculation, Prekindergarten through Grade 12 Funding Summary-Page 3 (July 19, 2019), available at <u>http://www.fldoe.org/core/fileparse.php/7507/urlt/Fefpdist.pdf</u>, at 6. <sup>53</sup> Specific appropriation 93, ch. 2019-115, L.O.F.

<sup>54</sup> Id.

<sup>&</sup>lt;sup>55</sup> Section 1011.62(17), F.S.

### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

The financial supports for the dual enrollment, early college, and Advanced Placement Capstone programs may increase opportunities for Florida secondary students to take college-credit courses that will count toward an associate or baccalaureate degree while still in high school, which may reduce costs for students and families.

C. Government Sector Impact:

The bill does not require the appropriation of additional state funds. Based on 2018-2019 data, dual enrollment bonus funding within the Florida Education Finance Program is estimated to be \$61.3 million, and based on the number of 2019 Advanced Placement (AP) Capstone Diploma recipients, AP Capstone Diploma bonus funding is estimated to be \$1.8 million.<sup>56</sup>

# VI. Technical Deficiencies:

None.

<sup>&</sup>lt;sup>56</sup> \$1,290 multiplied by 1402 AP Capstone Diploma recipients in 2019. College Board, *Building on Advanced Placement* (*AP*) *Capstone Success in Florida*, 2019.

# VII. Related Issues:

None.

## VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 212.055, 1007.273, 1011.62, and 1003.4282.

# IX. Additional Information:

### A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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2 An act relating to K-12 education; amending s. 3 212.055, F.S.; requiring that a resolution to levy discretionary sales tax include a statement containing certain information; requiring surtax revenues shared with charter schools to be expended by the charter schools in a certain manner; amending s. 1007.273, F.S.; defining the term "early college program"; 8 ç deleting a provision related to collegiate high school 10 programs; changing the term "collegiate high school 11 program" to "early college program"; requiring early 12 college programs to prioritize certain courses for 13 degree purposes; authorizing a charter school to 14 execute a contract with a local Florida College System 15 institution or another institution as authorized by 16 law to establish an early college program; requiring 17 that the Commissioner of Education report to the 18 Governor and the Legislature on the status of early 19 college programs by a specified date and annually 20 thereafter; requiring the report contain certain 21 information; amending s. 1011.62, F.S.; changing the 22 calculation of full-time equivalent student membership 23 for dual enrollment purposes; providing that full-time 24 equivalent membership can be calculated based on a 25 student earning a College Board Advanced Placement 26 Capstone Diploma; providing for calculation of full-27 time equivalent membership for students earning the 28 Capstone Diploma; requiring that before distribution 29 of the mental health assistance allocation occurs, a

A bill to be entitled

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30	school district submit a detailed plan that includes
31	the input of school and community stakeholders and is
32	informed by a needs assessment; requiring school board
33	mental health policies and procedures to include
34	certain items; requiring each school district to
35	submit a report to the Department of Education which
36	reflects certain program outcomes and expenditures for
37	all charter schools in the district; requiring the
38	report to include certain information; requiring that
39	certain excess funds be used for specified mental
40	health expenses; abrograting the scheduled repeal of
41	provisions relating to the annual funding compression
42	allocation; amending s. 1003.4282, F.S.; conforming a
43	provision to changes made by the act; providing an
44	effective date.
45	
46	Be It Enacted by the Legislature of the State of Florida:
47	
48	Section 1. Subsection (6) of section 212.055, Florida
49	Statutes, is amended to read:
50	212.055 Discretionary sales surtaxes; legislative intent;
51	authorization and use of proceedsIt is the legislative intent
52	that any authorization for imposition of a discretionary sales
53	surtax shall be published in the Florida Statutes as a
54	subsection of this section, irrespective of the duration of the
55	levy. Each enactment shall specify the types of counties
56	authorized to levy; the rate or rates which may be imposed; the
57	maximum length of time the surtax may be imposed, if any; the
58	procedure which must be followed to secure voter approval, if
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59	required; the purpose for which the proceeds may be expended;	86	expectancy of 5 or more years, and any land acquisition, land
60	and such other requirements as the Legislature may provide.	87	improvement, design, and engineering costs related thereto.
61	Taxable transactions and administrative procedures shall be as	88	Additionally, the plan shall include the costs of retrofitting
62	provided in s. 212.054.	89	and providing for technology implementation, including hardware
63	(6) SCHOOL CAPITAL OUTLAY SURTAX	90	and providing for technology implementation, including hardware and software, for the various sites within the school district.
64	(a) The school board in each county may levy, pursuant to	91	Surtax revenues may be used for the purpose of servicing bond
65	resolution conditioned to take effect only upon approval by a	92	indebtedness to finance projects authorized by this subsection,
66	majority vote of the electors of the county voting in a	93	and any interest accrued thereto may be held in trust to finance
67		93	а а
68	referendum, a discretionary sales surtax at a rate that may not exceed 0.5 percent.	94	such projects. Neither the proceeds of the surtax nor any interest accrued thereto shall be used for operational expenses.
69	(b) The resolution must <del>shall</del> include a statement that	95	Surtax revenues shared with charter schools shall be expended by
09 70		98	
	provides a brief and general description of the school capital	97	the charter schools in a manner consistent with the plan, as
71	outlay projects to be funded by the surtax. The resolution must		appropriate.
72	also include a statement that the revenues collected must be	99	(d) Surtax revenues collected by the Department of Revenue
73	shared with charter schools based on their proportionate share	100	pursuant to this subsection shall be distributed to the school
74	of total school district enrollment. The statement must shall	101	board imposing the surtax in accordance with law.
75	conform to the requirements of s. 101.161 and shall be placed on	102	Section 2. Section 1007.273, Florida Statutes, is amended
76	the ballot by the governing body of the county. The following	103	to read:
77	question shall be placed on the ballot:	104	1007.273 <u>Early college programs</u> Collegiate high school
78		105	program
	FOR THECENTS TAX	106	(1) Each Florida College System institution shall work with
79		107	each district school board in its designated service area to
	AGAINST THECENTS TAX	108	establish one or more <u>early college</u> <del>collegiate high school</del>
80		109	programs. As used in this section, the term "early college
81	(c) The resolution providing for the imposition of the	110	program" means a structured high school acceleration program in
82	surtax <u>must</u> shall set forth a plan for use of the surtax	111	which a cohort of students is taking postsecondary courses full
83	proceeds for fixed capital expenditures or fixed capital costs	112	time toward an associate degree. The early college program must
84	associated with the construction, reconstruction, or improvement	113	prioritize courses applicable as general education core courses
85	of school facilities and campuses which have a useful life	114	under s. 1007.25 for an associate degree or a baccalaureate
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degree.

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202062 22-01672-20 202062 144 for each postsecondary course completed and industry (2) At a minimum, collegiate high school programs must 145 certification earned; student eligibility criteria; and the include an option for public school students in grade 11 or enrollment process and relevant deadlines. 146 grade 12 participating in the program, for at least 1 full 147 (c) Describe the methods, medium, and process by which school year, to earn CAPE industry certifications pursuant to s. 148 students and their parents are annually informed about the 1008.44 and to successfully complete 30 credit hours through the 149 availability of the early college collegiate high school dual enrollment program under s. 1007.271 toward the first year 150 program, the return on investment associated with participation in the early college program, and the information described in of college for an associate degree or baccalaureate degree while 151 enrolled in the program. 152 paragraphs (a) and (b). (2) (3) Each district school board and its local Florida 153 (d) Identify the delivery methods for instruction and the College System institution shall execute a contract to establish 154 instructors for all courses. 155 one or more early college collegiate high school programs at a (e) Identify student advising services and progress mutually agreed upon location or locations. Beginning with the 156 monitoring mechanisms. 2015-2016 school year, If the Florida College System institution 157 (f) Establish a program review and reporting mechanism does not establish an early college a program with a district regarding student performance outcomes. 158 school board in its designated service area, another Florida 159 (g) Describe the terms of funding arrangements to College System institution may execute a contract with that implement the early college collegiate high school program 160 district school board to establish the early college program. pursuant to subsection (5). 161 The contract must be executed by January 1 of each school year 162 (3) (4) Each student participating in an early college a for implementation of the program during the next school year. 163 collegiate high school program must enter into a student performance contract that which must be signed by the student, The contract must: 164 (a) Identify the grade levels to be included in the early 165 the parent, and a representative of the school district and the college collegiate high school program which must, at a minimum, 166 applicable Florida College System institution partner, state include grade 12. 167 university, or any other eligible postsecondary institution (b) Describe the early college collegiate high school 168 partner participating pursuant to subsection (4) (5). The program, including the delineation of courses that must, at a 169 performance contract must, at a minimum, specify include the minimum, include general education core courses pursuant to s. 170 schedule of courses, by semester, and industry certifications to 1007.25; and industry certifications offered, including online 171 be taken by the student, if any; student attendance course availability; the high school and college credits earned 172 requirements; , and course grade requirements; and the Page 5 of 18 Page 6 of 18 CODING: Words stricken are deletions; words underlined are additions.

baccalaureate degree.

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202062 22-01672-20 202062 applicability of such courses to an associate degree or a 202 postsecondary institutions and program completion information. 203 Section 3. Paragraphs (i) and (n) of subsection (1) and 204 subsections (16) and (17) of section 1011.62, Florida Statutes, 205 are amended to read: 206 1011.62 Funds for operation of schools.-If the annual allocation from the Florida Education Finance Program to each 207 208 district for operation of schools is not determined in the 209 annual appropriations act or the substantive bill implementing 210 the annual appropriations act, it shall be determined as 211 follows: 212 (1) COMPUTATION OF THE BASIC AMOUNT TO BE INCLUDED FOR 213 OPERATION.-The following procedure shall be followed in determining the annual allocation to each district for 214 215 operation: 216 (i) Calculation of full-time equivalent membership with 217 respect to dual enrollment instruction .-218 1. Full-time equivalent students.-Students enrolled in dual enrollment instruction pursuant to s. 1007.271 may be included 219 220 in calculations of full-time equivalent student memberships for 221 basic programs for grades 9 through 12 by a district school board. Instructional time for dual enrollment may vary from 900 222 223 hours; however, the full-time equivalent student membership 224 value shall be subject to the provisions in s. 1011.61(4). Dual 225 enrollment full-time equivalent student membership shall be 226 calculated in an amount equal to the hours of instruction that 227 would be necessary to earn the full-time equivalent student 228 membership for an equivalent course if it were taught in the 229 school district. Students in dual enrollment courses may also be calculated as the proportional shares of full-time equivalent 230 Page 8 of 18 CODING: Words stricken are deletions; words underlined are additions.

175 (4) (5) In addition to executing a contract with the local 176 Florida College System institution under this section, a 177 district school board may execute a contract to establish an 178 early college a collegiate high school program with a state 179 university or an institution that is eligible to participate in 180 the William L. Boyd, IV, Effective Access to Student Education 181 Grant Program, that is a nonprofit independent college or 182 university located and chartered in this state, and that is 183 accredited by the Commission on Colleges of the Southern 184 Association of Colleges and Schools to grant baccalaureate 185 degrees. Such university or institution must meet the requirements specified under subsections (2) and (3) subsections 186 187 (3) and (4). A charter school may execute a contract directly 188 with the local Florida College System institution or another 189 institution as authorized under this section to establish an 190 early college program at a mutually agreed upon location. 191 (5) (6) The early college collegiate high school program 192 shall be funded pursuant to ss. 1007.271 and 1011.62. The State 193 Board of Education shall enforce compliance with this section by 194 withholding the transfer of funds for the school districts and 195 the Florida College System institutions in accordance with s. 196 1008.32. 197 (6) By November 30, 2021, and annually thereafter, the 198 commissioner must report to the Governor, the President of the 199 Senate, and the Speaker of the House of Representatives the 200 status of early college programs, including, at a minimum, a 201 summary of student enrollment in public and private Page 7 of 18 CODING: Words stricken are deletions; words underlined are additions.

22-01672-20 202062 231 enrollments they generate for a Florida College System 232 institution or university conducting the dual enrollment 233 instruction. Early admission students shall be considered dual 234 enrollments for funding purposes. Students may be enrolled in 235 dual enrollment instruction provided by an eligible independent 236 college or university and may be included in calculations of 237 full-time equivalent student memberships for basic programs for 238 grades 9 through 12 by a district school board. However, those 239 provisions of law which exempt dual enrolled and early admission 240 students from payment of instructional materials and tuition and 241 fees, including laboratory fees, shall not apply to students who 242 select the option of enrolling in an eligible independent institution. An independent college or university, which is not 243 244 for profit, is accredited by a regional or national accrediting 245 agency recognized by the United States Department of Education, and confers degrees as defined in s. 1005.02 shall be eligible 246 247 for inclusion in the dual enrollment or early admission program. 248 Students enrolled in dual enrollment instruction shall be exempt 249 from the payment of tuition and fees, including laboratory fees. 250 No student enrolled in college credit mathematics or English dual enrollment instruction shall be funded as a dual enrollment 251 252 unless the student has successfully completed the relevant 253 section of the entry-level examination required pursuant to s. 254 1008.30. 255 2. Additional full-time equivalent student membership.-For 256 students enrolled in an early college program, pursuant to s. 257 1007.273, a value of 0.16 full-time equivalent student 258 membership shall be calculated for each student who completes a 259 general education core course through the dual enrollment

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260	 program with a grade of "C" or better. For students who are not
261	enrolled in an early college program, a value of 0.08 full-time
262	equivalent student membership shall be calculated for each
263	student who completes a general education core course through
264	the dual enrollment program with a grade of "C" or better. In
265	addition, a value of 0.3 full-time equivalent student membership
266	shall be calculated for any student who receives an associate
267	degree through the dual enrollment program with a 3.0 grade
268	point average or better. This value shall be added to the total
269	full-time equivalent student membership in basic programs for
270	grades 9 through 12 in the subsequent fiscal year. This section
271	shall be effective for credit earned by dually enrolled students
272	for courses taken in the 2020-2021 school year and each school
273	year thereafter. If the associate degree pursuant to this
274	paragraph is earned in 2020-2021 following completion of courses
275	taken in the 2020-2021 school year, then courses taken towards
276	the degree as part of the dual enrollment program prior to 2020-
277	2021 may not preclude eligibility for the 0.3 additional full-
278	time equivalent student membership bonus. Each school district
279	shall allocate at least 50 percent of the funds received from
280	the dual enrollment bonus FTE funding, in accordance with this
281	paragraph, to the schools that generated the funds to support
282	student academic guidance and postsecondary readiness.
283	3. Qualifying coursesFor the purposes of this paragraph,
284	general education core courses are those that are identified in
285	rule by the State Board of Education and in regulation by the
286	Board of Governors pursuant to s. 1007.25(3).
287	(n) Calculation of additional full-time equivalent
288	membership based on college board advanced placement scores of
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289 students and earning College Board Advanced Placement Capstone 290 Diplomas .- A value of 0.16 full-time equivalent student 291 membership shall be calculated for each student in each advanced 2.92 placement course who receives a score of 3 or higher on the 293 College Board Advanced Placement Examination for the prior year 294 and added to the total full-time equivalent student membership 295 in basic programs for grades 9 through 12 in the subsequent 296 fiscal year. A value of 0.3 full-time equivalent student 297 membership shall be calculated for each student who receives a 298 College Board Advanced Placement Capstone Diploma and meets the 299 requirements for a standard high school diploma under s. 1003.4282. This value shall be added to the total full-time 300 301 equivalent student membership in basic programs for grades 9 302 through 12 in the subsequent fiscal year. Each district must 303 allocate at least 80 percent of the funds provided to the 304 district for advanced placement instruction, in accordance with 305 this paragraph, to the high school that generates the funds. The 306 school district shall distribute to each classroom teacher who 307 provided advanced placement instruction: 308 1. A bonus in the amount of \$50 for each student taught by 309 the Advanced Placement teacher in each advanced placement course 310 who receives a score of 3 or higher on the College Board 311 Advanced Placement Examination. 312 2. An additional bonus of \$500 to each Advanced Placement teacher in a school designated with a grade of "D" or "F" who 313 314 has at least one student scoring 3 or higher on the College 315

- 316 of classes taught or of the number of students scoring a 3 or
- 317 higher on the College Board Advanced Placement Examination.

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202062 22-01672-20 202062 376 student services personnel spend providing direct services to 377 students, which may include the review and revision of district 378 staffing resource allocations based on school or student mental 379 health assistance needs. 380 2. Contracts or interagency agreements with one or more 381 local community behavioral health providers or providers of 382 Community Action Team services to provide a behavioral health 383 staff presence and services at district schools. Services may 384 include, but are not limited to, mental health screenings and 385 assessments, individual counseling, family counseling, group 386 counseling, psychiatric or psychological services, trauma-387 informed care, mobile crisis services, and behavior 388 modification. These behavioral health services may be provided 389 on or off the school campus and may be supplemented by 390 telehealth. 391 3. Policies and procedures, including contracts with service providers, which will ensure that students who are 392 393 referred to a school-based or community-based mental health 394 service provider for mental health screening for the 395 identification of mental health concerns and ensure that the 396 assessment of students at risk for mental health disorders 397 occurs within 15 days of referral. School-based mental health 398 services must be initiated within 15 days after identification 399 and assessment, and support by community-based mental health 400 service providers for students who are referred for community-401 based mental health services must be initiated within 30 days 402 after the school or district makes a referral. 403 4. School board mental health policies and procedures, including the following: 404 Page 14 of 18 CODING: Words stricken are deletions; words underlined are additions.

347 <u>stakeholders and is informed by a needs assessment, outlining</u> 348 the local program and planned expenditures to the district 349 school board for approval. This plan must include all district 350 schools, including charter schools, unless a charter school 351 elects to submit a plan independently from the school district 352 pursuant to subparagraph 2.

353 2. A charter school may develop and submit a detailed plan 354 outlining the local program and planned expenditures to its 355 governing body for approval. After the plan is approved by the 356 governing body, it must be provided to the charter school's 357 sponsor.

358 (b) The plans required under paragraph (a) must be focused 359 on a multitiered system of supports to deliver evidence-based 360 mental health care assessment, diagnosis, intervention, 361 treatment, and recovery services to students with one or more 362 mental health or co-occurring substance abuse diagnoses and to 363 students at high risk of such diagnoses. The provision of these services must be coordinated with a student's primary mental 364 365 health care provider and with other mental health providers 366 involved in the student's care. At a minimum, the plans must

#### 367 include the following elements:

368 1. Direct employment of school-based mental health services 369 providers to expand and enhance school-based student services 370 and to reduce the ratio of students to staff in order to better 371 align with nationally recommended ratio models. These providers 372 include, but are not limited to, certified school counselors,

- 373 school psychologists, school social workers, and other licensed
- 374 mental health professionals. The plan also must identify
- 375 strategies to increase the amount of time that school-based

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a. Universal supports to promote students' psychological	434	
well-being and ensure safe and supportive school environments;	435	
b. Evidence-based strategies or programs to reduce the	436	
likelihood of at-risk students developing social, emotional, or	437	
behavioral health problems, depression, anxiety disorders,	438	1. The number of students who receive screenings or
suicidal tendencies, or substance use disorders.	439	assessments.
c.5. Strategies to improve the early identification of	440	2. The number of students who are referred to either
social, emotional, or behavioral problems or substance use	441	school-based or community-based providers for services or
disorders, to provide improve the provision of early	442	assistance.
intervention services, and to assist students in dealing with	443	3. The number of students who receive either school-based
trauma and violence.	444	or community-based interventions, services, or assistance.
d. Policies and procedures for responding to a student with	445	4. The number of school-based and community-based mental
suicidal ideation, including risk assessment, guidelines for	446	health providers, including licensure type, paid for from funds
informing parents of suicide risk, and school board policies for	447	provided through the allocation.
initiating involuntary examination of students with suicide	448	5. The number and ratio of school social workers, school
ideation.	449	psychologists, and certified school counselors employed by the
e. A school crisis response plan that includes prevention,	450	district and the total number of licensed mental health
preparation for, response to, and recovery from a range of	451	professionals employed directly by the district.
crises. The plan should include establishment of district-level	452	6.5. Contract-based collaborative efforts or partnerships
and school-level crisis response teams, including, but not	453	with community mental health programs, agencies, or providers.
limited to, administration and school-based mental health	454	(e) The amount of mental health assistance allocation funds
service providers.	455	appropriated subsequent to the 2019-2020 fiscal year that are in
(c) School districts shall submit approved plans, including	456	excess of the amount appropriated in the 2019-2020 fiscal year
approved plans of each charter school in the district, to the	457	shall be used exclusively to fund additional providers of
commissioner by August 1 of each fiscal year.	458	school-based mental health services.
(d) Beginning September 30, 2019, and annually by September	459	(17) FUNDING COMPRESSION ALLOCATIONThe Legislature may
30 thereafter, each school district shall submit to the	460	provide an annual funding compression allocation in the General
Department of Education a report on its program outcomes and	461	Appropriations Act. The allocation is created to provide
expenditures for the previous fiscal year. The report must	462	additional funding to school districts and developmental
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463 research schools whose total funds per FTE in the prior year 464 were less than the statewide average. Using the most recent 465 prior year FEFP calculation for each eligible school district, 466 the total funds per FTE shall be subtracted from the state 467 average funds per FTE, not including any adjustments made 468 pursuant to paragraph (19) (b). The resulting funds per FTE 469 difference, or a portion thereof, as designated in the General 470 Appropriations Act, shall then be multiplied by the school 471 district's total unweighted FTE to provide the allocation. If 472 the calculated funds are greater than the amount included in the 473 General Appropriations Act, they must be prorated to the 474 appropriation amount based on each participating school 475 district's share. This subsection expires July 1, 2020. 476 Section 4. Paragraph (c) of subsection (10) of section 477 1003.4282, Florida Statutes, is amended to read: 478 1003.4282 Requirements for a standard high school diploma.-479 (10) STUDENTS WITH DISABILITIES.-Beginning with students 480 entering grade 9 in the 2014-2015 school year, this subsection 481 applies to a student with a disability. 482 (c) A student with a disability who meets the standard high 483 school diploma requirements in this section may defer the 484 receipt of a standard high school diploma if the student: 485 1. Has an individual education plan that prescribes special 486 education, transition planning, transition services, or related 487 services through age 21; and 488 2. Is enrolled in accelerated college credit instruction 489 pursuant to s. 1007.27, industry certification courses that lead 490 to college credit, an early college a collegiate high school 491 program, courses necessary to satisfy the Scholar designation

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- 492 requirements, or a structured work-study, internship, or
- 493 preapprenticeship program.
- 494
- 495 The State Board of Education shall adopt rules under ss.
- 496 120.536(1) and 120.54 to implement this subsection, including
- 497 rules that establish the minimum requirements for students
- 498 described in this subsection to earn a standard high school
- 499 diploma. The State Board of Education shall adopt emergency
- 500 rules pursuant to ss. 120.536(1) and 120.54.
- 501 Section 5. This act shall take effect July 1, 2020.

Page 18 of 18 CODING: Words stricken are deletions; words <u>underlined</u> are additions.

THE FLOR	RIDA SENATE
APPEARAN	ICE RECORD
(Deliver BOTH copies of this form to the Senator Meeting Date	or Senate Professional Staff conducting the meeting) Bill Number (if applicable)
Topic <u>K-12 EAULATION</u>	Amendment Barcode (if applicable)
Name Lauren Gallo	· · · · ·
Job Title Lobby 18t	(850) 224 - 1660
Address 106 E college Ave suite	640 Phone ARRA
Tallahassee FL	32301 Email Ingallocag@gmail.un
City State Speaking: For Against Information	Zip Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing <u>lauge</u> of women	VOTERS OF FL
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Xes No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remark	e may not permit all persons wishing to speak to be heard at this ks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

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		The Florida Sena	ATE		
1-13-20	(Deliver BOTH copies of this form	EARANCE R m to the Senator or Senate Pro		g the meeting)	N
Meeting Date	_				) ber (if applicable)
Topic <u>AP</u> C	-apstone/ K-1			Amendment Barc	ode (if applicable)
Name <u>GABE</u>	SHEHEAWE	"SHEEHAN	<i>t i</i>		
Job Title	Director, Go.	v7 Reletiz	lns		
Address <u>115</u>	No Calhoun S	+		850-461-	3286
Tell	FL	3230	Email_	G Sheheane (	collegeboard
Speaking: For	St Against Inform		Naive Speaking:		Against
Representing	The Colle	ge Board			,
Appearing at request	of Chair: Yes 🔽	No Lobbyis	st registered with	Legislature:	Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepa	ared By: T	he Professional	Staff of the Commit	tee on Educatior	1		
BILL:	SB 72							
INTRODUCER:	Senator Stargel							
SUBJECT:	Postsecondary Education							
DATE:	January 10,	2020	REVISED:					
ANAL	YST	STAF	DIRECTOR	REFERENCE		ACTION		
. Bouck, Dew		Sikes		ED	Favorable			
				AED				
				AP				

# I. Summary:

SB 72 modifies provisions relating to the prioritization of capital outlay projects at Florida College System (FCS) institutions, the carry forward of operational funds at state universities and FCS institutions, state student financial aid, and textbook affordability at public postsecondary institutions. Specifically, the bill:

- Modifies a criterion for new construction, remodeling, or renovation projects at FCS institutions that have not been previously state funded to be added to the Public Education Capital Outlay (PECO) priority list.
- Modifies reporting deadlines and spending plan provisions relating to the carry forward of operational funds at state universities and FCS institutions.
- Replaces the State University System Programs of Excellence with the State Universities of Distinction program, and establishes requirements.
- Aligns student eligibility, maximum awards, fund distribution, remittance deadlines, and reporting requirements between the four Florida Student Assistance Grant programs.
- Clarifies initial and renewal award requirements for the Benacquisto Scholarship Program.
- Provides that pricing and payment options relating to textbook affordability may include either an opt-in or opt-out provision for students.

The bill has no impact on state revenues or expenditures.

The bill takes effect on July 1, 2020.

### II. Present Situation:

The present situation for each relevant portions of the bill is discussed under the Effect of Proposed Changes of this bill analysis.

### Page 2

# III. Effect of Proposed Changes:

### **Public Education Capital Outlay**

### **Present Situation**

Florida's Public Education Capital Outlay (PECO) program provides funding for capital outlay projects for Florida's public education system, including universities, colleges, public schools and other state owned educational facilities that have no other source for funding for capital outlay. As specified by the Florida Constitution,<sup>1</sup> the PECO program is funded by gross receipts taxes on utilities, including electricity and natural gas, and communication services (cable, wireless, telephone landline, miscellaneous services, and direct to home satellite tax bases).

The Commissioner of Education (commissioner) must annually submit to the Governor and to the Legislature an integrated, comprehensive budget request for educational facilities construction and fixed capital outlay needs for school districts, Florida College System (FCS) institutions, and state universities, subject to provisions in law.<sup>2</sup> The commissioner must use estimates for PECO funds by the Revenue Estimating Conference<sup>3</sup> in determining the budget request. In addition, the commissioner, in consultation with the appropriations committees of the Legislature, must provide annually an estimate of funds for FCS institutions and state universities in developing three-year priority lists required in law.<sup>4</sup>

FCS institution and state university boards of trustees (BOT) receive funds for projects based on the 3-year priority list, to be updated annually, which is submitted to the Legislature in the legislative budget request (LBR) at least 90 days prior to the legislative session.<sup>5</sup> The State Board of Education (SBE) submits a 3-year priority list for FCS institutions, and the Board of Governors of the State University System (BOG) submits a 3-year priority list for state universities. The lists reflect decisions by the SBE and BOG concerning program priorities that implement the statewide plan for program growth and quality improvement in education.<sup>6</sup>

In 2019,<sup>7</sup> the process by which FCS projects are evaluated for inclusion on the priority list was modified. Projects considered for prioritization are required to be chosen from a preliminary selection group consisting of previously state-funded projects that have not been completed, and the top two priorities of each FCS institution. The SBE is required to develop a points-based prioritization method to rank projects for consideration that awards points for the degree to which a project meets specific criteria compared to other projects.<sup>8</sup> The criteria specified in law<sup>9</sup>

<sup>&</sup>lt;sup>1</sup> Art. XII, s. 9, Fla. Const.

<sup>&</sup>lt;sup>2</sup> Section 1013.60(1), F.S., and applicable provisions of ch. 216.

<sup>&</sup>lt;sup>3</sup> The Revenue Estimating Conference develops official information with respect to anticipated state and local government revenues as the conference determines is needed for the state planning and budgeting system. Section 216.136(3), F.S.  $4.5 \times 1012$  (0(1)) F.S.

<sup>&</sup>lt;sup>4</sup> Section 1013.60(1), F.S.

<sup>&</sup>lt;sup>5</sup> Section 1013.64(4), F.S.

<sup>&</sup>lt;sup>6</sup> Section 1013.31, F.S.

<sup>&</sup>lt;sup>7</sup> Section 3, ch. 2019-103, L.O.F.

<sup>&</sup>lt;sup>8</sup> On Sept. 20, 2019, the SBE approved a prioritized list of PECO for 2020-2021 and the FCS PECO project priority methodology.

<sup>&</sup>lt;sup>9</sup> Section 1001.03(18)(a), F.S.

may be weighted, but no weight may exceed the criterion regarding space needs due to increased instructional capacity.<sup>10</sup>

A new construction, remodeling, or renovation project that has not received an appropriation in a previous year may not be considered for inclusion on the required prioritized list, unless:

- A plan is provided to reserve funds in an escrow account, specific to the project, into which must be deposited each year an amount of funds equal to 0.5 percent of the total value of the building for future maintenance;
- There are sufficient excess funds from the allocation provided pursuant the LBR within the 3-year planning period which are not needed to complete the projects for which state funds were previously appropriated which have not been completed;<sup>11</sup> and
- The project has been recommended based on results relating to an educational plant survey.<sup>12</sup>

# Effect of Proposed Changes

The bill modifies s. 1001.03, F.S., to replace the existing sufficient excess PECO funds criterion for a specified new construction, remodeling, or renovation project to be added to the priority list. The bill changes the criterion to specify that an FCS project may only be included on the priority list if there is sufficient capacity within the cash and bonding estimate of funds by the Revenue Estimating Conference to accommodate the project within the three-year PECO funding cycle. This modification aligns the requirements for new projects to be considered on the priority list between the FCS and the State University System (SUS).<sup>13</sup>

# End-of-Year Balance of Funds – State Universities and Florida College System Institutions

# **Present Situation**

At the end of each fiscal year, state operational funds for state agencies and departments revert to the fund from which they were appropriated for reappropriation by the Legislature.<sup>14</sup> However, state universities<sup>15</sup> and FCS institutions<sup>16</sup> are authorized to carry forward unexpended amounts in operating funds for subsequent fiscal years.

Each state university, and FCS institution with a final FTE of 15,000 or greater for the prior year, must maintain a minimum carry forward balance of at least 7 percent of its state operating budget. If such university or FCS institution fails to maintain a 7 percent balance in state operating funds, the university and FCS institution must submit a plan to the BOG and SBE, respectively, to attain the 7 percent balance of state operating funds within the next fiscal year.<sup>17</sup>

<sup>&</sup>lt;sup>10</sup> Section 1001.03(18)(b), F.S.

<sup>&</sup>lt;sup>11</sup> The SBE must continually maintain a list of all public education capital outlay projects for which state funds were previously appropriated which have not been completed. The list must include an estimate of the amount of state funding needed for the completion of each project. Section 1001.03(18)(d), F.S.

<sup>&</sup>lt;sup>12</sup> Section 1013.31, F.S. Educational plant surveys must be completed every five years, and reflect the capacity of existing facilities in school districts, FCS institutions, and state universities, as well as projections of facility space needs. Id. <sup>13</sup> Section 1001.706(12)(c), F.S.

<sup>&</sup>lt;sup>14</sup> Section 216.301(1)(a), F.S.

<sup>&</sup>lt;sup>15</sup> Section 1011.45, F.S.

<sup>&</sup>lt;sup>16</sup> Section 1013.841(1), F.S.

<sup>&</sup>lt;sup>17</sup> Sections 1011.45(1) and 1013.841(3)(a), F.S.

An FCS institution with a final FTE less than 15,000 for the prior must maintain a carry forward balance of at least 5 percent, or submit a similar plan to the SBE.<sup>18</sup>

A state university or FCS institution that retains a state operating fund carry forward balance in excess of the required minimum must submit a spending plan for its excess carry forward balance. The spending plan must be submitted to the state university or FCS institution BOT for approval by September 1, 2020, and each September 1 thereafter.<sup>19</sup> The BOG must review, approve, and amend, if necessary, each university's carry forward spending plan by October 1, 2020, and each October 1 thereafter.<sup>20</sup> The SBE must review and publish each FCS institution's carry forward spending plan by October 1, 2020, and each October 1 thereafter.<sup>21</sup>

The carry forward spending plan for each state university, and FCS institution with a final FTE of 15,000 or greater for the prior year, must include the estimated cost per planned expenditure and a timeline for completion of the expenditure. The law specifies authorized expenditures, which include nonrecurring operating expenditures that support the university's or FCS institution's mission.<sup>22</sup>

# Effect of Proposed Changes

The bill modifies provisions in ss. 1011.45 and 1013.841, F.S., relating to the carry forward of operational funds by state universities and FCS institutions to align fund approval activities and provide greater flexibility in spending plan expenditures. Specifically, the bill:

- Modifies the submission and approval dates by an institution BOT, BOG, and SBE, to require that:
  - The spending plan be submitted to the state university or FCS institution BOT for approval by September 30, 2020, and each September 30 thereafter.<sup>23</sup>
  - The BOG review, approve, and amend, if necessary, university spending plans, and the SBE review and publish FCS institution spending plans by November 15, 2020, and each November 15 thereafter.
- Removes the requirement that operating expenditures that support the mission of the state university or FCS institution mission be nonrecurring.
- Authorizes the spending plans of state universities and FCS institutions to include a commitment of funds to a contingency reserve to assist in addressing unforeseen circumstances that may arise, including natural disasters and other emergencies.<sup>24</sup>

<sup>&</sup>lt;sup>18</sup> Section 1013.841(2)(a), F.S.

<sup>&</sup>lt;sup>19</sup> Sections 1011.45(2) and 1013.841(2)(b), F.S.

<sup>&</sup>lt;sup>20</sup> Section 1011.45(2), F.S.

<sup>&</sup>lt;sup>21</sup> Section 1013.841(2)(b), F.S.

<sup>&</sup>lt;sup>22</sup> Sections 1011.45(3) and 1013.841(4), F.S.

 $<sup>^{23}</sup>$  The deadline is consistent with current laws that require the chief financial officer of a state university or FCS institution to certify, annually by September 30, the unexpended amount of state funds remaining in the general fund of an institution as of June 30 of the previous fiscal year. Sections 1011.45(4) and 1011.84(3)(e), F.S.

<sup>&</sup>lt;sup>24</sup> Current law authorizes state universities to spend the minimum carry forward balance of 7 percent for a demonstrated emergency, subject to state university BOT and BOG approval. Section 1011.45(5), F.S.

# **State University System Programs of Excellence**

# **Present Situation**

In 2018,<sup>25</sup> the BOG was required to establish standards and measures whereby individual degree programs that objectively reflect national excellence in state universities could be identified, and make recommendations to the Legislature by September 1, 2018, regarding the enhancement and promotion of such programs.<sup>26</sup>

The goal of this initiative was to achieve and improve upon world-class, nationally recognized university programs of excellence within the SUS. The BOG approved a framework to identify programs of excellence that:<sup>27</sup>

- Provide opportunities for all 12 SUS institutions to participate.
- Allow for universities to elevate both research and academic programs that are nationally recognized.
- Allow for programs across disciplines and degree levels to be recognized.
- Encourage institution collaboration.
- Address key areas important to Florida.
- Provide for flexibility in implementation.

The BOG requested \$30 million for this initiative in its 2019-2020 legislative budget request.<sup>28</sup> This request was not funded by the 2019 Legislature.

# Effect of Proposed Changes

The bill modifies s. 1001.7065, F.S., to replace the SUS Programs of Excellence with a State Universities of Distinction program, which requires the BOG to establish standards and measures to identify state universities that focus on one core competency unique to the SUS that:

- Achieves excellence at the national or state level;
- Meets state workforce needs; and
- Fosters an innovation economy that focuses on areas such as health care, security, transportation, and science, technology, engineering, and mathematics (STEM), including supply chain management.

The bill requires the BOG to annually submit such programs to the Legislature by January 1 for funding.

<sup>&</sup>lt;sup>25</sup> Section 3, ch. 2018-4, L.O.F.

<sup>&</sup>lt;sup>26</sup> Section 1001.7065(7), F.S.

<sup>&</sup>lt;sup>27</sup> Board of Governors, *Programs of Excellence Report* (Sept. 2018), *available at* <u>https://www.flbog.edu/wp-content/uploads/0273\_1154\_8738\_10.3.2-AREC-03b-Programs-of-Excellence-Report\_CE.pdf</u>.

<sup>&</sup>lt;sup>28</sup> Board of Governors, *State University System of Florida, Education and General, 2019-2020 Executive Summary, Universities and Special Units* (Sept. 13, 2018), *available at* <u>https://www.flbog.edu/wp-</u>

content/uploads/0273 1152 8727 8.8.1.2-BUD-10a-2019-20-LBR SUS-Executive-Summary-updated-8-31.pdf.

This bill provision aligns with a recent BOG initiative targeting Universities of Distinction as a path towards excellence that will produce high-quality talent to diversify Florida's economy, stimulate innovation, and provide a return on investment to the state.<sup>29</sup>

# **Financial Aid and Tuition Assistance Programs**

# **Present Situation**

Various student financial aid and tuition assistance programs have been created to assist students in accessing and continuing higher education in Florida. Student financial assistance available in Florida<sup>30</sup> includes a variety of grant and scholarship programs outlined in law<sup>31</sup> or SBE rule<sup>32</sup> and loans through Federal Student Aid.

# Florida Student Assistance Grant Program

The Florida Student Assistance Grant (FSAG) Program, created in 1972, is Florida's largest need-based grant program, consisting of FSAG Public, FSAG Public Postsecondary Career Education (FSAGCE), FSAG Private, and FSAG Postsecondary.<sup>33</sup> The FSAG Program administers state student assistance grants to students who meet general eligibility requirements<sup>34</sup> and stipulations specific to each program. The procedures for application, eligibility, award, renewal, disbursement, and reinstatement are similar across the FSAG Program.

The FSAG Program is administered by participating institutions in accordance with SBE rule.<sup>35</sup> A total of \$269,396,012 was appropriated for the FSAG Program for the 2019-2020 fiscal year.<sup>36</sup> The current maximum award amount of \$2,610 has not changed since 2013.<sup>37</sup>

Similarities and differences in specified provisions across the FSAG Program are depicted in the table below.

<sup>&</sup>lt;sup>29</sup> Board of Governors, *Universities of Distinction* (draft document), *available at* <u>https://www.flbog.edu/wp-content/uploads/University-of-Distinction.pdf</u>.

<sup>&</sup>lt;sup>30</sup> See Florida Student Financial Aid, Office of Student Financial Assistance, <u>http://www.floridastudentfinancialaid.org/</u> (last visited Dec. 11, 2019).

<sup>&</sup>lt;sup>31</sup> See ss. 1009.50-1009.894, F.S.

<sup>&</sup>lt;sup>32</sup> See Rule 6A-20.001 - 20.111, F.A.C.

<sup>&</sup>lt;sup>33</sup> Florida Department of Education Office of Student Financial Assistance, *Annual Report to the Commissioner 2018-19* (2019), at 11, *available at* <u>https://www.floridastudentfinancialaidsg.org/pdf/annualreportcurrent.pdf</u>.

<sup>&</sup>lt;sup>34</sup> See s. 1009.40, F.S.

<sup>&</sup>lt;sup>35</sup> Sections 1009.50(6), 1009.505(5), 1009.51(6), and 1009.52(7), F.S. *See also* Rule 6A-20.031, F.A.C. Postsecondary educational institution administrative responsibilities for state student aid and tuition assistance programs are outlined in Rule 6A-20.002, F.A.C.

<sup>&</sup>lt;sup>36</sup> Florida Department of Education Office of Student Financial Assistance, *Annual Report to the Commissioner 2018-19* (2019), at 5, *available at <u>https://www.floridastudentfinancialaidsg.org/pdf/annualreportcurrent.pdf</u>. See also Specific Appropriation 75, ch. 2019-115, L.O.F.* 

<sup>&</sup>lt;sup>37</sup> *Id.* at 12.

	FSAG Public	FSAGCE	FSAG Private	FSAG Postsecondary
Student Eligibility <sup>38</sup>	Degree-seeking and enrolled in at least 6 hours at an FCS institution or state university.	Certificate-seeking and enrolled in a career center or FCS institution at least half-time. <sup>39</sup>	Full-time, degree-seeking enrollment at an eligible independent nonprofit college or university. <sup>40</sup>	Full-time, degree- seeking enrollment at an eligible private nursing school or an eligible independent college or university. <sup>41</sup>
Grant Award	Between \$200 and weighted average of cost of tuition and fees for 30 hours at state universities, up to 110 percent of the program, or as specified in the GAA. <sup>42</sup>	Between \$200 and the student's unmet need for the cost of education, which may not exceed the average annual cost of tuition and other registration fees, or as specified in the GAA. <sup>43</sup>	Between \$200 and the amount of demonstrated unmet need for tuition and fees, not to exceed an amount equal to the average tuition and other registration fees for 30 credit hours at state universities plus \$1,000 per academic year, or as specified in the GAA. <sup>44</sup>	Similar to FSAG Private.
Priority in Distribution of Funds	Priority given to students with the lowest total family resources; requires the DOE to establish a maximum expected family contribution.	No provision.	Identical to FSAG Public.	Identical to FSAG Public.
Reporting Requirements	Report and certify students receiving disbursements to DOE. <sup>45</sup>	Similar to FSAG Public.	Similar to FSAG Public; requires biennial report with financial audit. <sup>46</sup>	Identical to FSAG Private. <sup>47</sup>

<sup>&</sup>lt;sup>38</sup> A demonstrated unmet need of less than \$200 renders an applicant ineligible for a state student assistance grant. Sections 1009.50.(2)(a), 1009.51(2)(a), and 1009.52(2)(a), F.S. *See also* Rule 6A-20.031, F.A.C.

<sup>&</sup>lt;sup>39</sup> Section 1009.505(3)(a), F.S. "Half-time" means the equivalent in clock hours at a public postsecondary career certificate program of 6 semester credit hours at a FCS institution. Section 1009.505(2)(b), F.S.

<sup>&</sup>lt;sup>40</sup> An eligible independent college or university is nonprofit, baccalaureate-degree-granting, accredited by the Commission on Colleges of the Southern Association of Colleges and Schools, and located in and chartered as a domestic corporation by the state. Section 1009.51(2)(a), F.S.

<sup>&</sup>lt;sup>41</sup> An eligible nursing diploma school must be approved by the Florida Board of Nursing, and an eligible independent college or university must be licensed by the Commission for Independent Education. Section 1009.52(2)(a), F.S. The Commission for Independent Education has statutory responsibilities in matters relating to nonpublic, postsecondary, educational institutions, including the licensure of independent schools, colleges, and universities. Florida Department of Education, *Commission For Independent Education*, http://www.fldoe.org/policy/cie/ (last visited Dec. 16, 2019).

<sup>&</sup>lt;sup>42</sup> Section 1009.50(3), F.S. The amount is specified in the GAA. *Id. See* s. 1009.50(2)(a), F.S. The legal requirement is contained in s. 1009.40(3), F.S.

<sup>&</sup>lt;sup>43</sup> Section 1009.505(3)(a), F.S.

<sup>&</sup>lt;sup>44</sup> No student may receive an award for more than the equivalent of 9 semesters or 14 quarters of full-time enrollment. Section 1009.51(2)(a), F.S.

<sup>&</sup>lt;sup>45</sup> Sections 1009.50(2)(d) and 1009.50(4)(d), F.S. All eligible students are required to be reported. Rule 6A-20.031(7), F.A.C.

<sup>&</sup>lt;sup>46</sup> Section 1009.51(4)(e), F.S. The DOE retains the ability to suspend or revoke an institution's eligibility to receive future moneys from the trust fund for the program or request a refund of any moneys overpaid to the institution.

<sup>&</sup>lt;sup>47</sup> The DOE retains the ability to suspend or revoke an institution's eligibility to receive future moneys from the trust fund for the program or request a refund of any moneys overpaid to the institution. Section 1009.52(4)(e), F.S.

In addition, the FSAG Public, FSAG Private, and FSAG Postsecondary programs provide for deposit of funds appropriated by the Legislature for grants through the FSAG program into the State Student Financial Assistance Trust Fund.<sup>48</sup> The FSAGCE program does not have this provision.

For the 2018-2019 fiscal year, amounts disbursed through the FSAG Program include:

- A total of \$234,334,619 for FSAG Public, disbursed to 157,003 students with an average award amount of \$1,492.55.<sup>49</sup>
- A total of \$3,144,476 for FSAGCE, disbursed to 4,308 students with an average award amount of \$729.92.<sup>50</sup>
- A total of \$24,500,519 for FSAG Private, disbursed to 16,345 students with an average award amount of \$1,498.96.<sup>51</sup>
- A total of \$6,799,009 for FSAG Postsecondary, disbursed to 6,284 students with an average award amount of \$1,081.96.<sup>52</sup>

## Benacquisto Scholarship Program

The Benacquisto Scholarship Program (scholarship)<sup>53</sup> was created in 2014 to reward a Florida high school graduate who achieves recognition as a National Merit Scholar (NMS)<sup>54</sup> or National Achievement Scholar (NAS)<sup>55</sup> and enrolls in a baccalaureate degree program at an eligible Florida public or independent postsecondary educational institution.<sup>56</sup>

In addition to achieving recognition as an NMS or NAS, in order to be eligible for an award under the scholarship, a student must:<sup>57</sup>

- Be a state resident as determined by statute and SBE rules;
- Earn a standard Florida high school diploma or its equivalent pursuant to statute, unless:

<sup>54</sup> Florida Department of Education Office of Student Financial Assistance, *Annual Report to the Commissioner 2018-19* (2019), at 17, *available at* <u>https://www.floridastudentfinancialaidsg.org/pdf/annualreportcurrent.pdf</u>. The National Merit Scholarship Corporation (NMSC) is a private, not-for-profit organization that operates without government assistance to recognize and honor academically talented students. National Merit Scholarship Corporation, Mission,

<sup>56</sup> Section 1009.893(2), F.S.

<sup>&</sup>lt;sup>48</sup> Sections 1009.50(5), 1009.51(5), and 1009.52(6), F.S.

<sup>&</sup>lt;sup>49</sup> Florida Department of Education (DOE) Office of Financial Assistance, *End-of-Year-Report 2018-19* (Sept. 3, 2019), at 4, *available at* <u>https://www.floridastudentfinancialaidsg.org/PDF/PSI/FSAGPU\_2018\_2019.pdf</u>.

<sup>&</sup>lt;sup>50</sup> *Id.* at 5.

 $<sup>^{51}</sup>$  *Id.* at 4.

 $<sup>^{52}</sup>$  *Id.* at 6.

<sup>&</sup>lt;sup>53</sup> The scholarship was renamed in 2016 from the Florida National Merit Scholar Incentive Program to the Benacquisto Scholarship Program. Section 26, ch. 2016-237, L.O.F.

https://www.nationalmerit.org/s/1758/interior.aspx?sid=1758&gid=2&pgid=395 (last visited Dec. 11, 2019). NMSC organizes the National Merit Scholarship Program, which began in 1955 as an academic competition for recognition and scholarship. High school students enter the National Merit Program by taking the Preliminary SAT/National Merit Scholarship Qualifying Test (PSAT/NMSQT), which serves as an initial screen of approximately 1.6 million entrants each year, and meeting the program participation requirements. National Merit Scholarship Corporation, *National Merit Scholarship Program*, <u>https://www.nationalmerit.org/s/1758/interior.aspx?sid=1758&gid=2&pgid=424</u> (last visited Dec. 11, 2019).

<sup>&</sup>lt;sup>55</sup> The National Merit Scholarship Corporation discontinued the National Achievement Scholarship Program with the conclusion of the 2015 program. National Merit Scholarship Corporation, *National Achievement Scholarship Program*, <u>http://www.nationalmerit.org/s/1758/interior.aspx?sid=1758&gid=2&pgid=433</u> (last visited Dec. 26, 2019).

<sup>&</sup>lt;sup>57</sup> Section 1009.893(4)(a), F.S.

- $\circ$  The student completes a home education program pursuant to statute;<sup>58</sup> or
- The student earns a highs school diploma from a non-Florida school while living with a parent who is on military or public service assignment out of this state;
- Be accepted by and enroll in a Florida public or independent postsecondary educational institution that is regionally accredited; and
- Be enrolled full-time in a baccalaureate degree program at an eligible regionally accredited Florida public or independent postsecondary educational institution during the fall academic term following high school graduation.

In 2018, eligibility was expanded to allow out-of-state students to qualify for a scholarship.<sup>59</sup>

Scholarship recipients attending a public postsecondary institution, who qualify as a Florida resident, receive an award equal to the institutional cost of attendance minus the sum of the student's Florida Bright Futures Scholarship and NMS or NAS award. Scholarship recipients attending a public postsecondary institution, who qualify as non-residents of Florida, receive an award equal to the institutional cost of attendance for a Florida resident minus the student's NMS award. Eligible students who attend independent postsecondary educational institutions in Florida each receive scholarship awards equal to the highest cost of attendance for a resident of this state enrolled at a Florida public university, as reported by the BOG, minus the sum of the student's Florida Bright Futures Scholarship and NMS or NAS award.<sup>60</sup>

A student must earn all credits for which he or she was enrolled and maintain a 3.0 or higher grade point average to be eligible for a renewal award. A student may receive an award for up to 100 percent of the number of credit hours required to complete a baccalaureate degree program.<sup>61</sup>

For the 2019-2020 fiscal year, \$21,372,911<sup>62</sup> was appropriated to fund 1,416 scholarship recipients.<sup>63</sup>

# Effect of Proposed Changes

# Florida Student Assistance Grant Program

The bill aligns specific requirements across the FSAG programs. Specifically, the bill:

- Establishes that the maximum award amount for each FSAG program is as specified in the General Appropriations Act (GAA).
- Allows a student who received a FSAG award in the fall or spring term to receive the FSAG award during the summer, if funds are available.<sup>64</sup>

<sup>&</sup>lt;sup>58</sup> See section 1002.41, F.S.

<sup>&</sup>lt;sup>59</sup> Section 22, ch. 2018-4, L.O.F. See s. 1009.893(4)(b), F.S.

<sup>&</sup>lt;sup>60</sup> Section 1009.893(5)(b), F.S.

<sup>&</sup>lt;sup>61</sup> Section 1009.893(5)(a), F.S. The National Achievement Scholarship Program has since been discontinued. National Merit Scholarship Corporation, *supra* note 57.

<sup>&</sup>lt;sup>62</sup> Specific Appropriation 68, ch. 2019-115, L.O.F.

<sup>&</sup>lt;sup>63</sup> Education Estimating Conference on Student Financial Aid, *Executive Summary* (March 2019), *available at* <u>http://edr.state.fl.us/Content/conferences/financialaid/archives/190315financialaid.pdf</u>.

<sup>&</sup>lt;sup>64</sup> All students entering a SUS university with fewer than 60 semester hours credit are required to earn at least 9 semester hours prior to graduation by attendance at one or more summer sessions. BOG Regulation 6.016. Allowing students to use

- Specifies that, for all FSAG programs, institutions must report to the DOE all eligible students, regardless of actual disbursements.<sup>65</sup>
- Modifies the fund distribution formula to include part-time and full-time eligible students, and requires that the formula account for changes in the number of eligible students across all FSAG programs.
- Establishes a disbursement deadline of 30 days after the end of regular registration each term and deadline of 60 days after the end of regular registration each spring term for return of undisbursed funds, which aligns to other financial aid programs, in accordance with DOE rule. However, the bill authorizes an exception to the remittance deadline if the institution documents to the DOE how the institution plans to disburse awards to students for the subsequent summer term. Such reporting and remittance deadlines may ensure that returned funds can be disbursed to qualified students prior to the end of the fiscal year.
- Removes the required DOE need analysis from the FSAG Public, FSAG Private, and FSAG Postsecondary programs to specify that a grant may not be made to a student whose expected family contribution exceeds one and one-half times the maximum Pell Grant-eligible family contribution.<sup>66</sup>
- Requires institutions receiving funds through the FSAG Public and FSAGCE programs to prepare the same biennial report currently required of the FSAG Private and FSAG Postsecondary programs. The requirement specifies that:
  - Each institution that receives moneys through the FSAG program must prepare a biennial report that includes a financial audit, conducted by the Auditor General, of the institution's administration of the program and a complete accounting of moneys allocated to the institution for the program to the DOE by March 1 every other year.
  - The DOE may conduct its own annual or biennial audit of an institution's administration of the program and its allocated funds in lieu of the required biennial report and financial audit report.
  - The DOE may suspend or revoke an institution's eligibility to receive future moneys for the program or request a refund of any moneys overpaid to the institution for the program if the DOE finds that an institution has not complied and specifies that any refund requested must be remitted within 60 days after notification by the DOE.

# Benacquisto Scholarship Program

The bill modifies s. 1009.893, F.S., to clarify requirements for initial eligibility and modify scholarship renewal provisions. Specifically, the bill:

• Removes an outdated reference to the National Achievement Scholar program.

FSAG awards during the summer may assist students to fulfill this requirement, take more credits in a year, and graduate ontime in four years.

<sup>&</sup>lt;sup>65</sup> Reporting all eligible students, rather than only those students who received a disbursement, is consistent with requirements in rule 6A-20.031(7), 6A-20.032(7), and 6A-20.033(7), F.A.C.

<sup>&</sup>lt;sup>66</sup> Expected Family Contribution is calculated using a student's: family size; family's taxed and untaxed income, assets, and benefits; and number of family members who will attend college or career school during the year. Federal Student Aid, *How Aid is Calculated*, <u>https://studentaid.gov/complete-aid-process/how-calculated#efc</u> (last visited Dec. 23, 2019).

- Requires scholarship renewal students to be enrolled full-time. However, the bill authorizes a student to be enrolled less than full-time and receive funding for one term to complete his or her degree, if the student has less than 12 credits remaining to graduate.<sup>67</sup>
- Specifies that a student's renewal status is not affected by subsequent changes in the residency status of the student or the student's family.
- Authorizes that students who fail to meet renewal requirements due to a verifiable illness or other documented emergency may be granted an exception pursuant to law.<sup>68</sup>
- Specifies that a student may receive an award for up to five years following high school graduation and may not receive the award for more than 10 semesters, which may encourage students to complete degree programs in a timely manner and may lower some program costs.

### **Textbook and Instructional Materials Affordability**

### **Present Situation**

In 2008, the federal government<sup>69</sup> and Florida Legislature<sup>70</sup> addressed measures to reduce costs and make textbooks more affordable for needy students. Since 2016,<sup>71</sup> each FCS institution and state university BOT has been authorized to adopt policies in consultation with textbook and instructional materials providers, including bookstores, which allow for the use of innovative pricing techniques and payment options for textbooks and instructional materials. Such policies are authorized to include bulk pricing arrangements that enable students to purchase course materials or texts that are delivered digitally; delivered through other technologies that are, or the licenses of which are, required for use within a course; or delivered in a print format.<sup>72</sup>

FCS institution and state university BOT innovative pricing techniques and payment options policies may only be approved if there is documented evidence that the options reduce the cost of textbooks and instructional materials for students taking a course and if the policy includes an opt-in provision for students.<sup>73</sup> An institution may not automatically enroll students in services that provide textbooks or other materials electronically, students must opt-in to such programs.

<sup>&</sup>lt;sup>67</sup> Modifying provisions relating to full-time enrollment will more closely align the law with DOE implementation of the scholarship program.

<sup>&</sup>lt;sup>68</sup> Section 1009.40(1)(b)4., F.S.

<sup>&</sup>lt;sup>69</sup> The Higher Education Opportunity Act (Public Law 110-315).

<sup>&</sup>lt;sup>70</sup> Section 1004.0085, F.S.

<sup>&</sup>lt;sup>71</sup> Section 3, ch. 2016-236, L.O.F.

<sup>&</sup>lt;sup>72</sup> Section 1004.085(4), F.S. Such policies are often called "inclusive access." Where previously students might have been assigned textbooks individually, now many institutions are signing up whole classes of students to automatically receive digital course materials at a discounted rate, rather than purchasing individually. Every student has the same materials on the first day of class, with the charge included as part of their tuition. Many institutions automatically sign up students for such services, requiring students to opt-out if they do not wish to receive such digital materials or services. Inside Higher Education, *'Inclusive Access' Takes Off,* <u>https://www.insidehighered.com/news/2017/11/07/inclusive-access-takes-model-college-textbook-sales</u> (last visited Jan. 2, 2020). For federal financial assistance, an institution may include the cost of textbooks and supplies as part of tuition and fees if the institution has an arrangement with a publisher or other entity that makes books or supplies cheaper, provides a way for students to get timely access to materials, and includes a student opt out provision. Section 668.164(c) (2)(i), C.F.R.

<sup>&</sup>lt;sup>73</sup> Section 1004.085(4), F.S.

# Effect of Proposed Changes

The bill modifies s. 1004.085, F.S., to require that each FCS institution and state university BOT that adopts innovative pricing techniques and payment options policies include either an opt in or opt out provision for students. Therefore, if an institution adopts such a policy, the institution may automatically assign all students in a course to receive digital materials or other pricing payment options unless the student opts out of the policy.

# **Performance Funding Incentive for Industry Certifications**

# **Present Situation**

Performance funding for industry certifications for school district workforce education programs and FCS institutions is contingent upon specific appropriation in the GAA. Performance funding of this type is determined based on criteria specified in law,<sup>74</sup> which include a provision of \$1,000 to each school district or FCS institution for each industry certification its students earn.

Prior to 2019, the industry certification performance funding incentive was limited to a maximum amount of \$15 million annually. In 2019, the maximum amount provision was removed in chapter 2019-103, Laws of Florida,<sup>75</sup> and also in the GAA Implementing Bill.<sup>76</sup> The GAA Implementing Bill also includes a provision that the removal of the \$15 million cap on awards expires on July 1, 2020.<sup>77</sup>

# Effect of Proposed Changes

The bill repeals section 11, ch. 2019-116, L.O.F., that removes the \$15 million cap on workforce performance funding for completion of industry certifications, which expires on July 1, 2020. This provision is no longer necessary because the award cap was permanently removed from law in 2019.

# IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

<sup>&</sup>lt;sup>74</sup> Sections 1011.80(6)(b) and 1011.81(2), F.S.

<sup>&</sup>lt;sup>75</sup> Sections 16 and 17, ch. 2019-103, L.O.F.

<sup>&</sup>lt;sup>76</sup> Sections 9 and 10, ch. 2019-116, L.O.F.

<sup>&</sup>lt;sup>77</sup> Section 11, ch. 2019-116, L.O.F.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

Providing for Florida Student Assistance Grant (FSAG) Program summer awards may provide additional financial assistance to students who attend during the summer term.

Establishing a deadline for the return of undisbursed funds to the Department of Education may provide opportunities for additional students to receive an FSAG program scholarship. Returned funds may then be repurposed to fund other eligible students at the same or another institution.<sup>78</sup>

C. Government Sector Impact:

None.

### VI. Technical Deficiencies:

None.

# VII. Related Issues:

None.

### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 1001.03, 1001.7065, 1004.085, 1009.50, 1009.505, 1009.51, 1009.52, 1009.893, 1011.45, and 1013.841. This bill repeals section 11 of chapter 2019-116, Laws of Florida.

<sup>&</sup>lt;sup>78</sup> In the 2019 General Appropriations Act, student financial aid funds may be reallocated among the FSAG programs, the children and spouses of deceased and disabled veterans scholarship program, the Florida Work Experience program, and the Rosewood Family and Florida Farmworker scholarships. Specific Appropriation 75, ch. 2019-115, L.O.F.
#### IX. **Additional Information:**

# Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.) Α.

None.

#### Β. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

SB 72

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By Senator Stargel

22-01343B-20

202072

1 A bill to be entitled 2 An act relating to postsecondary education; amending s. 1001.03, F.S.; clarifying requirements for new 3 construction, remodeling, or renovation projects; amending s. 1001.7065, F.S.; establishing state universities of distinction throughout the State University System; amending s. 1004.085, F.S.; requiring certain innovative pricing techniques and 8 ç payment options to contain an opt-out provision; 10 amending s. 1009.50, F.S.; requiring that grant awards 11 administered through the Florida Public Student 12 Assistance Grant Program not exceed a certain amount; 13 providing that students who receive a grant award in 14 the fall or spring term may also receive an award in 15 the summer term, subject to availability of funds; 16 prohibiting institutions from dispensing grants to 17 students whose expected family contribution exceeds a 18 certain amount; requiring the formula used to 19 distribute funds for the program to account for 20 changes in the number of eligible students across all 21 student assistance grant programs; requiring 22 institutions to certify the amount of funds disbursed 23 within a certain timeframe; requiring institutions to 24 remit any undisbursed advances within a specified 25 timeframe; providing an exception; requiring 26 institutions that receive moneys through the program 27 to submit to the department by a specified date a 28 biennial report that includes a financial audit 29 conducted by the Auditor General; authorizing the

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i	22-01343B-20 202072_
30	department to conduct its own annual or biennial audit
31	under certain circumstances; authorizing the
32	department to suspend or revoke an institution's
33	eligibility or request a refund of moneys overpaid to
34	such institution under certain circumstances;
35	providing a timeframe for such refunds; amending s.
36	1009.505, F.S.; requiring that grant awards
37	administered through the Florida Public Postsecondary
38	Career Education Student Assistance Grant Program not
39	exceed a certain amount; providing that students who
40	receive a grant award in the fall or spring term may
41	also receive an award in the summer term, subject to
42	the availability of funds; requiring the formula used
43	to distribute funds for the program to account for
44	changes in the number of eligible students across all
45	student assistance grant programs; requiring
46	institutions to certify within a certain timeframe the
47	amount of funds disbursed; requiring institutions to
48	remit within a specified timeframe any undisbursed
49	advances; providing an exception; requiring
50	institutions that receive moneys through the program
51	to submit to the department by a specified date a
52	biennial report that includes a financial audit
53	conducted by the Auditor General; authorizing the
54	department to conduct its own annual or biennial audit
55	under certain circumstances; authorizing the
56	department to suspend or revoke an institution's

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eligibility or to request a refund of moneys overpaid

to such institution under certain circumstances;

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88	term, subject to the availability of funds;
89	prohibiting institutions from dispensing grants to
90	students whose expected family contribution exceeds a
91	certain amount; requiring the formula used to
92	distribute funds for the program to account for
93	changes in the number of eligible students across all
94	student assistance grant programs; requiring
95	institutions to certify within a certain timeframe the
96	amount of funds disbursed; requiring institutions to
97	remit within a specified timeframe any undisbursed
98	advances; providing an exception; revising a
99	requirement for a biennial report; amending s.
100	1009.893, F.S.; specifying eligibility for initial
101	awards under the Benacquisto Scholarship Program;
102	revising requirements for a student to receive a
103	renewal award; providing a timeframe within which
104	students can receive an award; providing an exception
105	to renewal requirements; amending s. 1011.45, F.S.;
106	revising the date by which a spending plan must be
107	submitted to a university's board of trustees for
108	approval; revising the date by which the Board of
109	Governors must review and approve such spending plan;
110	authorizing certain expenditures in a carry forward
111	spending plan to include a commitment of funds to a
112	contingency reserve for certain purposes; amending s.
113	1013.841, F.S.; revising the dates by which a spending
114	plan must be submitted to a Florida College System
115	institution's board of trustees for approval; revising
116	the dates by which the Board of Education shall review
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eletions; words <u>underlined</u> are additions. **CODING**: Words <del>stricken</del> are

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59 authorizing funds appropriated for state student 60 assistance grants to be deposited in a specified trust 61 fund; requiring that any balance in the trust fund at 62 the end of a fiscal year which has been allocated to 63 the Florida Public Postsecondary Career Education Student Assistance Grant Program remain therein, 64 65 subject to certain statutory exceptions; amending s. 66 1009.51, F.S.; requiring that grant awards 67 administered through the Florida Private Student 68 Assistance Grant Program not exceed a certain amount; 69 providing that students who receive an award in the 70 fall or spring term may also receive an award in the 71 summer term, subject to the availability of funds; 72 prohibiting institutions from dispensing grants to 73 students whose expected family contribution exceeds a 74 certain amount; requiring the formula used to 75 distribute funds for the program to account for 76 changes in the number of eligible students across all 77 student assistance grant programs; requiring 78 institutions to certify within a certain timeframe the 79 amount of funds disbursed; requiring institutions to 80 remit within a specified timeframe any undisbursed 81 advances; providing an exception; revising a 82 requirement for a biennial report; amending s. 83 1009.52, F.S.; requiring that grants administered 84 through the Florida Postsecondary Student Assistance 85 Grant Program not exceed a certain amount; providing 86 that students who receive a grant award in the fall or 87 spring term may also receive an award in the summer Page 3 of 31

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117	and publish such plans; authorizing certain		146	account, specific to the project, into which shall be deposited
118	expenditures in a carry forward spending plan to		147	each year an amount of funds equal to 0.5 percent of the total
119	include a commitment of funds to a contingency reser	ve	148	value of the building for future maintenance;
120	for certain purposes; repealing s. 11, chapter 2019-		149	2. There exists are sufficient capacity within the cash and
121	116, Laws of Florida, relating to the scheduled		150	bonding estimate of funds by the Revenue Estimating Conference
122	reversion of provisions placing a limitation on the		151	to accommodate the project excess funds from the allocation
123	maximum amount of funding that may be appropriated f	or	152	provided pursuant to s. 1013.60 within the 3-year Public
124	performance funding relating to funds for the		153	Education Capital Outlay funding cycle planning period which are
125	operation of workforce education programs and indust	ry	154	not needed to complete the projects listed pursuant to paragraph
126	certifications for Florida College System		155	(d); and
127	institutions; providing an effective date.		156	3. The project has been recommended pursuant to s. 1013.31.
128			157	Section 2. Subsection (7) of section 1001.7065, Florida
129	Be It Enacted by the Legislature of the State of Florida:		158	Statutes, is amended to read:
130			159	1001.7065 Preeminent state research universities program
131	Section 1. Paragraph (c) of subsection (18) of secti	on	160	(7) <u>STATE UNIVERSITIES</u> PROGRAMS OF <u>DISTINCTION</u> EXCELLENCE
132	1001.03, Florida Statutes, is amended to read:		161	THROUGHOUT THE STATE UNIVERSITY SYSTEMThe Board of Governors
133	1001.03 Specific powers of State Board of Education.	-	162	shall establish standards and measures whereby state
134	(18) PUBLIC EDUCATION CAPITAL OUTLAYThe State Boar	d of	163	universities that focus on one core competency unique to the
135	Education shall develop and submit the prioritized list r	equired	164	State University System which achieve excellence at the national
136	by s. 1013.64(4). Projects considered for prioritization	shall	165	or state level, meet state workforce needs, and foster an
137	be chosen from a preliminary selection group which shall	include	166	innovation economy that focuses on areas such as health care,
138	the list of projects maintained pursuant to paragraph (d)	and	167	security, transportation, and science, technology, engineering,
139	the top two priorities of each Florida College System		168	and mathematics (STEM), including supply chain management,
140	institution.		169	individual undergraduate, graduate, and professional degree
141	(c) A new construction, remodeling, or renovation pr	oject	170	programs in state universities which objectively reflect
142	that has not received an appropriation in a previous year	shall	171	national excellence can be identified. The Board of Governors
143	not be considered for inclusion on the prioritized list r	equired	172	may annually submit such programs and make recommendations to
144	by s. 1013.64(4), unless:		173	the Legislature by <u>January</u> <del>September</del> 1 for funding, 2018, as to
145	1. A plan is provided to reserve funds in an escrow		174	how any such programs could be enhanced and promoted.
	Page 5 of 31			Page 6 of 31
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				· · · · · · · · · · · · · · · · · · ·

Statutes, is amended to read:

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affordability.-

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202072 22-01343B-20 202072 Section 3. Subsection (4) of section 1004.085, Florida 204 the general requirements for student eligibility as provided in 205 s. 1009.40, except as otherwise provided in this section. The 1004.085 Textbook and instructional materials 206 grants shall be awarded annually for the amount of demonstrated 207 unmet need for the cost of education and may not exceed the maximum annual award an amount equal to the average prior 208 academic year cost of tuition fees and other registration fees 209 for 30 credit hours at state universities or such other amount 210 211 as specified in the General Appropriations Act, to any 212 recipient. A demonstrated unmet need of less than \$200 shall 213 render the applicant ineligible for a state student assistance 214 grant. Recipients of the grants must have been accepted at a state university or Florida College System institution 215 authorized by Florida law. If funds are available, a student who 216 217 received an award in the fall or spring term may receive a 218 summer award. A student is eligible for the award for 110 219 percent of the number of credit hours required to complete the 220 program in which enrolled, except as otherwise provided in s. 221 1009.40(3). 222 (b) A student applying for a Florida public student 223 assistance grant shall be required to apply for the Pell Grant. 224 The Pell Grant entitlement shall be considered when conducting 225 an assessment of the financial resources available to each 226 student. 227 (c) Priority in the distribution of grant moneys shall be given to students with the lowest total family resources, in 228 229 accordance with a nationally recognized system of need analysis. 230 Using the system of need analysis, the department shall 231 establish a maximum expected family contribution. An institution may not make a grant from this program to a student whose 232 Page 8 of 31 CODING: Words stricken are deletions; words underlined are additions.

179 (4) Each Florida College System institution and state 180 university board of trustees is authorized to adopt policies in 181 consultation with providers, including bookstores, which allow 182 for the use of innovative pricing techniques and payment options 183 for textbooks and instructional materials. Such policies may 184 include bulk pricing arrangements that enable students to 185 purchase course materials or texts that are delivered digitally; delivered through other technologies that are, or the licenses 186 187 of which are, required for use within a course; or delivered in 188 a print format. Innovative pricing techniques and payment 189 options must include an opt-in or opt-out provision for students 190 and may be approved only if there is documented evidence that 191 the options reduce the cost of textbooks and instructional 192 materials for students taking a course. 193 Section 4. Section 1009.50, Florida Statutes, is amended to 194 read: 195 1009.50 Florida Public Student Assistance Grant Program; 196 eligibility for grants.-197 (1) There is hereby created a Florida Public Student 198 Assistance Grant Program. The program shall be administered by 199 the participating institutions in accordance with rules of the 200 state board. 201 (2) (a) State student assistance grants through the program 202 may be made only to degree-seeking students who enroll in at least 6 semester hours, or the equivalent per term, and who meet 203 Page 7 of 31 CODING: Words stricken are deletions; words underlined are additions.

22-01343B-20 202072 22-01343B-20 202072 233 expected family contribution exceeds one and one-half times the 262 shall be transmitted to the president of the state university or 234 maximum Pell Grant-eligible family contribution level 263 Florida College System institution, or to his or her 235 established by the department. An institution may not impose 264 representative, in advance of the registration period. 236 additional criteria to determine a student's eligibility to 265 Institutions shall notify students of the amount of their 237 receive a grant award. 266 awards. 238 (d) Each participating institution shall report  $\tau$  to the 267 (c) The eligibility status of each student to receive a 239 department by the established date, the eligible students 268 disbursement shall be determined by each institution as of the 240 eligible for the program for to whom grant moneys are disbursed 269 end of its regular registration period, inclusive of a drop-add 241 each academic term. Each institution shall also report to the period. Institutions shall not be required to reevaluate a 270 242 department necessary demographic and eligibility data for such 271 student's eligibility status after this date for purposes of 243 students. 272 changing eligibility determinations previously made. 244 273 (3) Based on the unmet financial need of an eligible (d) Institutions shall certify to the department within 30 245 applicant, the amount of a Florida public student assistance days after the end of regular registration each term the amount 274 246 grant must be between \$200 and the weighted average of the cost 275 of funds disbursed to each student and shall remit to the 247 of tuition and other registration fees for 30 credit hours at 276 department any undisbursed advances within 60 days after the end of regular registration each spring term any advances by June 1 248 state universities per academic year or the amount specified in 277 249 278 of each year. An exception to the remittance deadline may be the General Appropriations Act. 250 (4) (a) The funds appropriated for the Florida Public 279 granted if the institution documents to the department how it 251 Student Assistance Grant shall be distributed to eligible 280 plans to disburse awards to students for the subsequent summer 252 institutions in accordance with a formula approved by the State 2.81 term. An institution that uses funds for the summer term shall 253 Board of Education. The formula shall consider at least the certify to the department the amount of funds disbursed to each 282 254 prior year's distribution of funds, the number of full-time 283 student and shall remit to the department any undisbursed 255 eligible applicants who did not receive awards, the 284 advances within 30 days after the end of the summer term. 256 standardization of the expected family contribution, and 285 (e) Each institution that receives moneys through the 2.57 provisions for unused funds. The formula shall account for 286 Florida Public Student Assistance Grant Program shall prepare a changes in the number of eligible students across all student biennial report that includes a financial audit conducted by the 258 287 259 assistance grant programs established pursuant to this section 288 Auditor General of the institution's administration of the 260 and ss. 1009.505, 1009.51, and 1009.52. 289 program and a complete accounting of moneys allocated to the 261 290 institution for the program. Such report shall be submitted to (b) Payment of Florida public student assistance grants Page 9 of 31 Page 10 of 31

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291	the department by March 1 every other year. The department may	320	
292	conduct its own annual or biennial audit of an institution's	321	
293	administration of the program and its allocated funds in lieu of	322	
294	the required biennial report and financial audit report. The	323	section. The grants shall be awarded annually to any recipient
295	department may suspend or revoke an institution's eligibility to	324	for the amount of demonstrated unmet need for the cost of
296	receive future moneys for the program or request a refund of any	325	education and may not exceed the average annual cost of tuition
297	moneys overpaid to the institution for the program if the	326	
298	department finds that an institution has not complied with this	327	General Appropriations Act. A demonstrated unmet need of less
299	section. Any refund requested pursuant to this paragraph shall	328	than \$200 shall render the applicant ineligible for a grant
300	be remitted within 60 days after notification by the department.	329	under this section. Recipients of the grants must have been
301	(5) Funds appropriated by the Legislature for state student	330	accepted at a Florida College System institution authorized by
302	assistance grants may be deposited in the State Student	331	Florida law or a career center operated by a district school
303	Financial Assistance Trust Fund. Notwithstanding the provisions	332	board under s. 1001.44. If funds are available, a student who
304	$ ext{of}$ s. 216.301 and pursuant to s. 216.351, any balance in the	333	received an award in the fall or spring term may receive a
305	trust fund at the end of any fiscal year which has been	334	summer award. A student is eligible for the award for 110
306	allocated to the Florida Public Student Assistance Grant Program	335	percent of the number of clock hours required to complete the
307	shall remain therein and shall be available for carrying out the	336	program in which enrolled.
308	purposes of this section.	337	(b) A student applying for a Florida public postsecondary
309	(6) The State Board of Education shall establish rules	338	career education student assistance grant shall be required to
310	necessary to implement this section.	339	apply for the Pell Grant. A Pell Grant entitlement shall be
311	Section 5. Present subsections (5) and (6) of section	340	considered when conducting an assessment of the financial
312	1009.505, Florida Statutes, are redesignated as subsections (6)	341	resources available to each student; however, a Pell Grant
313	and (7), respectively, a new subsection (5) is added to that	342	entitlement shall not be required as a condition of receiving a
314	section, and subsections $(3)$ and $(4)$ of that section are	343	grant under this section.
315	amended, to read:	344	(c) Each participating institution shall report $_{ au}$ to the
316	1009.505 Florida Public Postsecondary Career Education	345	department by the established date $_{ au}$ the <del>eligible</del> students
317	Student Assistance Grant Program	346	eligible for the program for to whom grant moneys are disbursed
318	(3)(a) Student assistance grants through the program may be	347	each academic term. Each institution shall also report to the
319	made only to certificate-seeking students enrolled at least	348	department necessary demographic and eligibility data for such
Į.	Page 11 of 31		Page 12 of 31
c	CODING: Words stricken are deletions; words underlined are additions.		CODING: Words stricken are deletions; words underlined are additions

22-01343B-20 202072 349 students. 350 (4) (a) The funds appropriated for the Florida Public 351 Postsecondary Career Education Student Assistance Grant Program 352 shall be distributed to eligible Florida College System institutions and district school boards in accordance with a 353 354 formula approved by the department. The formula shall account 355 for changes in the number of eligible students across all 356 student assistance grant programs established pursuant to this 357 section and ss. 1009.50, 1009.51, and 1009.52. 358 (b) Payment of Florida public postsecondary career 359 education student assistance grants shall be transmitted to the 360 president of the Florida College System institution or to the district school superintendent, or to the designee thereof, in 361 362 advance of the registration period. Institutions shall notify 363 students of the amount of their awards. 364 (c) The eligibility status of each student to receive a 365 disbursement shall be determined by each institution as of the end of its regular registration period, inclusive of a drop-add 366 367 period. Institutions shall not be required to reevaluate a 368 student's eligibility status after this date for purposes of 369 changing eligibility determinations previously made. 370 (d) Participating institutions shall certify to the 371 department within 30 days after the end of regular registration 372 each term the amount of funds disbursed to each student and 373 shall remit to the department any undisbursed advances within 60 374 days after the end of regular registration each spring term by 375 June 1 of each year. An exception to the remittance deadline may 376 be granted if the institution documents to the department how it 377 plans to disburse awards to students for the subsequent summer Page 13 of 31

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378 term. An institution that uses funds for t	
379 certify to the department the amount of fu	
380 student and shall remit to the department	any undisbursed
381 advances within 30 days after the end of t	he summer term.
382 (e) Each institution that receives mo	neys through the
383 Florida Public Postsecondary Career Educat	ion Student Assistance
384 Grant Program shall prepare a biennial rep	ort that includes a
385 financial audit, conducted by the Auditor	General, of the
386 institution's administration of the program	m and a complete
accounting of moneys allocated to the inst	itution for the
388 program. Such report shall be submitted to	the department by
389 March 1 every other year. The department m	ay conduct its own
390 annual or biennial audit of an institution	's administration of
391 the program and its allocated funds in lie	u of the required
392 biennial report and financial audit report	. The department may
393 suspend or revoke an institution's eligibi	lity to receive futur
394 moneys for the program or request a refund	of any moneys
395 overpaid to the institution if the departme	ent finds that an
396 institution has not complied with this sec	tion. Any refund
397 requested pursuant to this paragraph shall	be remitted within 6
398 days after notification by the department.	
399 (5) Funds appropriated by the Legisla	ture for state studen
400 assistance grants may be deposited in the	State Student
401 Financial Assistance Trust Fund. Notwithst	anding s. 216.301, an
402 pursuant to s. 216.351, any balance in the	trust fund at the en
403 of any fiscal year which has been allocate	d to the Florida
	ent Assistance Grant
404 Public Postsecondary Career Education Stud	
Public Postsecondary Career Education Stud           405         Program shall remain therein and shall be	

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22-01343B-20 202072 22-01343B-20 202072 407 Section 6. Section 1009.51, Florida Statutes, is amended to 436 enrollment, except as otherwise provided in s. 1009.40(3). 408 read: 437 (b) A student applying for a Florida private student 409 1009.51 Florida Private Student Assistance Grant Program; 438 assistance grant shall be required to apply for the Pell Grant. 410 eligibility for grants .-439 The Pell Grant entitlement shall be considered when conducting 411 (1) There is created a Florida Private Student Assistance 440 an assessment of the financial resources available to each 412 Grant Program. The program shall be administered by the 441 student. 413 participating institutions in accordance with rules of the State 442 (c) Priority in the distribution of grant moneys shall be 414 Board of Education. 443 given to students with the lowest total family resources, in 415 (2) (a) Florida private student assistance grants from the 444 accordance with a nationally recognized system of need analysis. 416 State Student Financial Assistance Trust Fund may be made only 445 Using the system of need analysis, the department shall 417 to full-time degree-seeking students who meet the general 446 establish a maximum expected family contribution. An institution 418 requirements for student eligibility as provided in s. 1009.40, 447 may not make a grant from this program to a student whose except as otherwise provided in this section. Such grants shall expected family contribution exceeds one and one-half times the 419 448 420 be awarded for the amount of demonstrated unmet need for tuition 449 maximum Pell Grant-eligible family contribution level 421 and fees and may not exceed the maximum annual award an amount 450 established by the department. An institution may not impose 422 equal to the average tuition and other registration fees for 30 451 additional criteria to determine a student's eligibility to 423 credit hours at state universities plus \$1,000 per academic receive a grant award. 452 424 453 (d) Each participating institution shall report  $\tau$  to the year, or as specified in the General Appropriations Act, to any 425 applicant. A demonstrated unmet need of less than \$200 shall 454 department by the established date  $\tau$  the eligible students 426 render the applicant ineligible for a Florida private student 455 eligible for the program for to whom grant moneys are disbursed 427 456 each academic term. Each institution shall also report to the assistance grant. Recipients of such grants must have been 428 accepted at a baccalaureate-degree-granting independent department necessary demographic and eligibility data for such 457 429 nonprofit college or university, which is accredited by the 458 students. 430 Commission on Colleges of the Southern Association of Colleges 459 (3) Based on the unmet financial need of an eligible 431 and Schools and which is located in and chartered as a domestic 460 applicant, the amount of a Florida private student assistance 432 corporation by the state. If funds are available, a student who 461 grant must be between \$200 and the average cost of tuition and 433 received an award in the fall or spring term may receive a 462 other registration fees for 30 credit hours at state 434 summer award. No student may receive an award for more than the 463 universities plus \$1,000 per academic year or the amount 435 equivalent of 9 semesters or 14 quarters of full-time specified in the General Appropriations Act. 464 Page 15 of 31 Page 16 of 31 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions.

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22-01343B-20 202072 465 (4) (a) The funds appropriated for the Florida Private 466 Student Assistance Grant shall be distributed to eligible 467 institutions in accordance with a formula approved by the State 468 Board of Education. The formula shall consider at least the 469 prior year's distribution of funds, the number of full time 470 eligible applicants who did not receive awards, the 471 standardization of the expected family contribution, and 472 provisions for unused funds. The formula shall account for 473 changes in the number of eligible students across all student 474 assistance grant programs established pursuant to this section 475 and ss. 1009.50, 1009.505, and 1009.52. 476 (b) Payment of Florida private student assistance grants 477 shall be transmitted to the president of the college or 478 university, or to his or her representative, in advance of the 479 registration period. Institutions shall notify students of the 480 amount of their awards. 481 (c) The eligibility status of each student to receive a 482 disbursement shall be determined by each institution as of the 483 end of its regular registration period, inclusive of a drop-add 484 period. Institutions shall not be required to reevaluate a 485 student's eligibility status after this date for purposes of 486 changing eligibility determinations previously made. 487 (d) Institutions shall certify to the department within 30 488 days after the end of regular registration each term the amount 489 of funds disbursed to each student and shall remit to the 490 department any undisbursed advances within 60 days after the end 5 491 of regular registration each spring term by June 1 of each year. 520 492 An exception to the remittance deadline may be granted if the 521 493 institution documents to the department how it plans to disburse 522 Page 17 of 31

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94	awards to students for the subsequent summer term. An
95	institution that uses funds for the summer term shall certify to
96	the department the amount of funds disbursed to each student and
97	shall remit to the department any undisbursed advances within 30
98	days after the end of the summer term.
99	(e) Each institution that receives moneys through the
00	Florida Private Student Assistance Grant Program shall prepare a
01	biennial report that includes a financial audit, conducted by an
02	independent certified public accountant, of the institution's
03	administration of the program and a complete accounting of
04	moneys in the State Student Financial Assistance Trust Fund
05	allocated to the institution for the program. Such report shall
06	be submitted to the department by March 1 every other year. The
07	department may conduct its own annual or biennial audit of an
08	institution's administration of the program and its allocated
09	funds in lieu of the required biennial report and financial
10	audit report. The department may suspend or revoke an
11	institution's eligibility to receive future moneys $\frac{1}{1}$
12	trust fund for the program or request a refund of any moneys
13	overpaid to the institution through the trust fund for the
14	program if the department finds that an institution has not
15	complied with the provisions of this section. Any refund
16	requested pursuant to this paragraph shall be remitted within $60$
17	days after notification by the department.
18	(5) Funds appropriated by the Legislature for Florida
19	private student assistance grants may be deposited in the State

- 520 Student Financial Assistance Trust Fund. Notwithstanding the
- 521 provisions of s. 216.301 and pursuant to s. 216.351, any balance
- 522 in the trust fund at the end of any fiscal year which has been

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202072 22-01343B-20 22-01343B-20 202072 that is: 523 allocated to the Florida Private Student Assistance Grant 552 524 Program shall remain therein and shall be available for carrying 553 1. A private nursing diploma school approved by the Florida 525 out the purposes of this section and as otherwise provided by 554 Board of Nursing; or 526 555 2. A college or university licensed by the Commission for law. Independent Education, excluding those institutions the students 527 (6) The State Board of Education shall adopt rules 556 528 necessary to implement this section. 557 of which are eligible to receive a Florida private student Section 7. Section 1009.52, Florida Statutes, is amended to 529 558 assistance grant pursuant to s. 1009.51. 530 read: 559 531 1009.52 Florida Postsecondary Student Assistance Grant If funds are available, a student who received an award in the 560 532 Program; eligibility for grants.-561 fall or spring term may receive a summer award. No student may 533 (1) There is created a Florida Postsecondary Student 562 receive an award for more than the equivalent of 9 semesters or Assistance Grant Program. The program shall be administered by 14 guarters of full-time enrollment, except as otherwise 534 563 535 the participating institutions in accordance with rules of the provided in s. 1009.40(3). 564 536 State Board of Education. 565 (b) A student applying for a Florida postsecondary student 537 (2) (a) Florida postsecondary student assistance grants 566 assistance grant shall be required to apply for the Pell Grant. through the State Student Financial Assistance Trust Fund may be The Pell Grant entitlement shall be considered when conducting 538 567 539 made only to full-time degree-seeking students who meet the an assessment of the financial resources available to each 568 540 general requirements for student eligibility as provided in s. 569 student. 541 1009.40, except as otherwise provided in this section. Such 570 (c) Priority in the distribution of grant moneys shall be 542 grants shall be awarded for the amount of demonstrated unmet 571 given to students with the lowest total family resources, in 543 need for tuition and fees and may not exceed the maximum annual 572 accordance with a nationally recognized system of need analysis. 544 award an amount equal to the average prior academic year cost of 573 Using the system of need analysis, the department shall 545 tuition and other registration fees for 30 credit hours at state 574 establish a maximum expected family contribution. An institution 546 universities plus \$1,000 per academic year, or as specified in 575 may not make a grant from this program to a student whose 547 the General Appropriations Act, to any applicant. A demonstrated 576 expected family contribution exceeds one and one-half times the 548 unmet need of less than \$200 shall render the applicant 577 maximum Pell Grant-eligible family contribution level 549 ineligible for a Florida postsecondary student assistance grant. 578 established by the department. An institution may not impose 550 Recipients of such grants must have been accepted at a 579 additional criteria to determine a student's eligibility to 551 postsecondary institution that is located in this the state and 580 receive a grant award. Page 19 of 31 Page 20 of 31 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions.

202072 22-01343B-20 22-01343B-20 581 (d) Each participating institution shall report  $\tau$  to the 610 582 department by the established date, the eligible students 611 583 eligible for the program for to whom grant moneys are disbursed 612 584 each academic term. Each institution shall also report to the 613 department necessary demographic and eligibility data for such 585 614 586 students. 615 587 (3) Based on the unmet financial need of an eligible 616 588 applicant, the amount of a Florida postsecondary student 617 589 assistance grant must be between \$200 and the average cost of 618 590 tuition and other registration fees for 30 credit hours at state 619 591 universities plus \$1,000 per academic year or the amount 620 592 specified in the General Appropriations Act. 621 593 (4) (a) The funds appropriated for the Florida Postsecondary 622 594 Student Assistance Grant shall be distributed to eligible 62.3 595 institutions in accordance with a formula approved by the State 624 596 Board of Education. The formula shall consider at least the 625 prior year's distribution of funds, the number of full-time 597 626 598 eligible applicants who did not receive awards, the 627 599 standardization of the expected family contribution, and 628 600 provisions for unused funds. The formula shall account for 629 601 changes in the number of eligible students across all student 630 602 assistance grant programs established pursuant to this section 631 603 and ss. 1009.50, 1009.505, and 1009.51. 632 604 (b) Payment of Florida postsecondary student assistance 633 605 grants shall be transmitted to the president of the eligible 634 606 institution, or to his or her representative, in advance of the 635 607 registration period. Institutions shall notify students of the 636 608 amount of their awards. 637 609 (c) The eligibility status of each student to receive a and financial audit report. The department may suspend or revoke 638 Page 21 of 31

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202072 disbursement shall be determined by each institution as of the end of its regular registration period, inclusive of a drop-add period. Institutions shall not be required to reevaluate a student's eligibility status after this date for purposes of changing eligibility determinations previously made. (d) Institutions shall certify to the department within 30 days after the end of regular registration each term the amount of funds disbursed to each student and shall remit to the department any undisbursed advances within 60 days after the end of regular registration each spring term by June 1 of each year. An exception to the remittance deadline may be granted if the institution documents to the department how it plans to disburse awards to students for the subsequent summer term. An institution that uses funds for the summer term shall certify to the department the amount of funds disbursed to each student and shall remit to the department any undisbursed advances within 30 days after the end of the summer term. (e) Each institution that receives moneys through the Florida Postsecondary Student Assistance Grant Program shall prepare a biennial report that includes a financial audit, conducted by an independent certified public accountant, of the institution's administration of the program and a complete accounting of moneys in the State Student Financial Assistance Trust Fund allocated to the institution for the program. Such report shall be submitted to the department by March 1 every other year. The department may conduct its own annual or biennial audit of an institution's administration of the program and its allocated funds in lieu of the required biennial report

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639	an institution's eligibility to receive future moneys from	·	668	baccalaureate degree program at an eligible Florida public or
640	trust fund for the program or request a refund of any money		669	independent postsecondary educational institution.
641	overpaid to the institution through the trust fund for the		670	(4) In order to be eligible for an initial award under the
642	program if the department finds that an institution has not		671	scholarship program, a student must meet the requirements of
643	complied with the provisions of this section. Any refund		672	paragraph (a) or paragraph (b).
644	requested pursuant to this paragraph shall be remitted with	in 60	673	(a) A student who is a resident of this state, as
645	days after notification by the department.		674	determined in s. 1009.40 and rules of the State Board of
646	(5) Any institution that was eligible to receive state		675	Education, must:
647	student assistance grants on January 1, 1989, and that is n	ot	676	1. Earn a standard Florida high school diploma or its
648	eligible to receive grants pursuant to s. 1009.51 is eligib	le to	677	equivalent pursuant to s. 1002.3105, s. 1003.4281, s. 1003.4282,
649	receive grants pursuant to this section.		678	or s. 1003.435 unless:
650	(6) Funds appropriated by the Legislature for Florida		679	a. The student completes a home education program according
651	postsecondary student assistance grants may be deposited in	the	680	to s. 1002.41; or
652	State Student Financial Assistance Trust Fund. Notwithstand	ing	681	b. The student earns a high school diploma from a non-
653	the provisions of s. 216.301 and pursuant to s. 216.351, an	У	682	Florida school while living with a parent who is on military or
654	balance in the trust fund at the end of any fiscal year whi	ch	683	public service assignment out of this state;
655	has been allocated to the Florida Postsecondary Student		684	2. Be accepted by and enroll in a Florida public or
656	Assistance Grant Program shall remain therein and shall be		685	independent postsecondary educational institution that is
657	available for carrying out the purposes of this section and	as	686	regionally accredited; and
658	otherwise provided by law.		687	3. Be enrolled full-time in a baccalaureate degree program
659	(7) The State Board of Education shall adopt rules		688	at an eligible regionally accredited Florida public or
660	necessary to implement this section.		689	independent postsecondary educational institution during the
661	Section 8. Subsections (2), (4), (5), and (6) of sections $(2)$	on	690	fall academic term following high school graduation.
662	1009.893, Florida Statutes, are amended to read:		691	(b) A student who initially enrolls in a baccalaureate
663	1009.893 Benacquisto Scholarship Program.—		692	degree program in the 2018-2019 academic year or later and who
664	(2) The Benacquisto Scholarship Program is created to		693	is not a resident of this state, as determined in s. 1009.40 and
665	reward a high school graduate who receives recognition as a		694	rules of the State Board of Education, must:
666	National Merit Scholar or National Achievement Scholar and	who	695	1. Physically reside in this state on or near the campus of
667	initially enrolls in the 2014-2015 academic year or, later,	in a	696	the postsecondary educational institution in which the student
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697	is enrolled;
698	2. Earn a high school diploma from a school outside Florida
699	which is comparable to a standard Florida high school diploma or
700	its equivalent pursuant to s. 1002.3105, s. 1003.4281, s.
701	1003.4282, or s. 1003.435 or must complete a home education
702	program in another state; and
703	3. Be accepted by and enrolled full-time in a baccalaureate
704	degree program at an eligible regionally accredited Florida
705	public or independent postsecondary educational institution
706	during the fall academic term following high school graduation.
707	(5)(a)1. An eligible student who meets the requirements of
708	paragraph (4)(a), who is a National Merit Scholar <del>or National</del>
709	Achievement Scholar, and who attends a Florida public
710	postsecondary educational institution shall receive a
711	scholarship award equal to the institutional cost of attendance
712	minus the sum of the student's Florida Bright Futures
713	Scholarship and National Merit Scholarship <del>or National</del>
714	Achievement Scholarship.
715	2. An eligible student who meets the requirements of
716	paragraph (4)(b), who is a National Merit Scholar, and who
717	attends a Florida public postsecondary educational institution
718	shall receive a scholarship award equal to the institutional
719	cost of attendance for a resident of this state minus the
720	student's National Merit Scholarship. Such student is exempt
721	from the payment of out-of-state fees.
722	(b) An eligible student who is a National Merit Scholar <del>or</del>
723	National Achievement Scholar and who attends a Florida
724	independent postsecondary educational institution shall receive
725	a scholarship award equal to the highest cost of attendance for
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22-01343B-20 202072 22-01343B-20 202072 755 carried forward and included as the balance forward for that 784 facility that does not exceed 10,000 gross square feet in size 756 fund in the approved operating budget for the following year. 785 up to \$2 million; 757 (1) Each university shall maintain a minimum carry forward 786 (c) Completion of a remodeling or infrastructure project, including a project for a development research school, up to \$10 758 balance of at least 7 percent of its state operating budget. If 787 million per project, if such project is survey recommended 759 a university fails to maintain a 7 percent balance in state 788 operating funds, the university shall submit a plan to the Board pursuant to s. 1013.31; 760 789 761 of Governors to attain the 7 percent balance of state operating 790 (d) Completion of a repair or replacement project necessary 762 funds within the next fiscal year. 791 due to damage caused by a natural disaster for buildings 763 (2) Each university that retains a state operating fund 792 included in the inventory required pursuant to s. 1013.31; 764 carry forward balance in excess of the 7 percent minimum shall 793 (e) Operating expenditures that support the university 765 submit a spending plan for its excess carry forward balance. The 794 mission and that are nonrecurring; and 766 spending plan shall be submitted to the university's board of 795 (f) Any purpose specified by the board or in the General trustees for review, approval, or, if necessary, amendment by Appropriations Act; and 767 796 768 September 30  $\pm$ , 2020, and each September 30  $\pm$  thereafter. The 797 (g) A commitment of funds to a contingency reserve to 769 Board of Governors shall review, approve, and amend, if 798 assist in addressing unforeseen circumstances that may arise. 770 including natural disasters and other emergencies. necessary, each university's carry forward spending plan by 799 771 November 15 October 1, 2020, and each November 15 October 1 800 (4) Annually, by September 30, the chief financial officer 772 801 of each university shall certify the unexpended amount of funds thereafter. 773 (3) A university's carry forward spending plan shall 802 appropriated to the university from the General Revenue Fund, 774 include the estimated cost per planned expenditure and a 803 the Educational Enhancement Trust Fund, and the 775 timeline for completion of the expenditure. Authorized 804 Education/General Student and Other Fees Trust Fund as of June 776 expenditures in a carry forward spending plan may include: 805 30 of the previous fiscal year. 777 (a) Commitment of funds to a public education capital 806 (5) A university may spend the minimum carry forward 778 outlay project for which an appropriation has previously been 807 carryforward balance of 7 percent if a demonstrated emergency 779 provided that requires additional funds for completion and which 808 exists and the plan is approved by the university's board of 780 is included in the list required by s. 1001.706(12)(d); 809 trustees and the Board of Governors. 781 (b) Completion of a renovation, repair, or maintenance 810 Section 10. Section 1013.841, Florida Statutes, is amended 782 project that is consistent with the provisions of s. 1013.64(1), 811 to read: 783 up to \$5 million per project, and replacement of a minor 812 1013.841 End of year balance of Florida College System Page 27 of 31 Page 28 of 31 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions. 813

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SB 72

22-01343B-20 202072 22-01343B-20 202072 institution funds .-842 institution shall submit a plan to the State Board of Education (1) Unexpended amounts in any fund in any Florida College 843 to attain the minimum balance. System institution current year state operating budget shall be 844 (b) Each Florida College System institution with a final carried forward and included as the balance forward for that 845 FTE of 15,000 or greater for the prior year that retains a state fund in the approved operating budget for the following year. 846 operating fund carry forward balance in excess of the 7 percent (2) (a) Each Florida College System institution with a final minimum shall submit a spending plan for its excess carry 847 FTE less than 15,000 for the prior year shall maintain a minimum 848 forward balance. The spending plan shall include all excess carry forward balance of at least 5 percent of its state 849 carry forward funds from state operating funds. The spending operating budget. If a Florida College System institution fails 850 plan shall be submitted to the Florida College System to maintain a 5 percent balance in state operating funds, the 851 institution's board of trustees for approval by September 30 1, president shall provide written notification to the State Board 852 2020, and each September 30  $\pm$  thereafter. The State Board of of Education. 853 Education shall review and publish each Florida College System (b) Each Florida College System institution with a final institution's carry forward spending plan by November 15 October 854 FTE less than 15,000 for the prior year that retains a state 855 1, 2020, and each November 15 October 1 thereafter. operating fund carry forward balance in excess of the 5 percent 856 (4) A Florida College System institution identified in minimum shall submit a spending plan for its excess carry 857 paragraph (3)(a) must include in its carry forward spending plan forward balance. The spending plan shall include all excess the estimated cost per planned expenditure and a timeline for 858 carry forward funds from state operating funds. The spending completion of the expenditure. Authorized expenditures in a 859 plan shall be submitted to the Florida College System 860 carry forward spending plan may include: institution's board of trustees for approval by September 30 +, 861 (a) Commitment of funds to a public education capital 2020, and each September 30  $\pm$  thereafter. The State Board of 862 outlay project for which an appropriation was previously Education shall review and publish each Florida College System 863 provided, which requires additional funds for completion, and institution's carry forward spending plan by November 15 October 864 which is included in the list required by s. 1001.03(18)(d); 1, 2020, and each November 15 October 1 thereafter. 865 (b) Completion of a renovation, repair, or maintenance (3) (a) Each Florida College System institution with a final 866 project that is consistent with the provisions of s. 1013.64(1), FTE of 15,000 or greater for the prior year shall maintain a 867 up to \$5 million per project; minimum carry forward balance of at least 7 percent of its state 868 (c) Completion of a remodeling or infrastructure project, operating budget. If a Florida College System institution fails 869 up to \$10 million per project, if such project is survey to maintain a 7 percent balance in state operating funds, the recommended pursuant to s. 1013.31; 870 Page 29 of 31 Page 30 of 31 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions.

	22-01343B-20 202072
871	(d) Completion of a repair or replacement project necessary
872	due to damage caused by a natural disaster for buildings
873	included in the inventory required pursuant to s. 1013.31;
874	(e) Operating expenditures that support the Florida College
875	System institution's mission which are nonrecurring; and
876	(f) Any purpose approved by the state board or specified in
877	the General Appropriations Act; and
878	(g) A commitment of funds to a contingency reserve to
879	assist in addressing unforeseen circumstances that may arise,
880	including natural disasters and other emergencies.
881	Section 11. Section 11 of chapter 2019-116, Laws of
882	Florida, is repealed.
883	Section 12. This act shall take effect July 1, 2020.
	Page 31 of 31
	CODING: Words stricken are deletions; words <u>underlined</u> are additions.

THE FLORI	IDA SENATE		
APPEARAN	CE RECO	RD	
(Deliver BOTH copies of this form to the Senator of Meeting Date	r Senate Professional St	aff conducting the meetin	ng) 72 Bill Number (if applicable)
Topic PostsecondARY Educa	ation	Ame	endment Barcode (if applicable)
Name DAWN StewARd			
Job Title Florida PTA- Ad	vocate		
	Ane	Phone 407	1-645-0273
Street Winter PARK Fl City State	32789	Email <u>Sty</u>	21300 Ad. Com
Speaking: For Against Information		eaking: In S	mation into the record.)
Representing Floaidh PTA			No position
Appearing at request of Chair: Yes LNo	Lobbyist registe	ered with Legisla	ature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

## The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT (This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prep	ared By: T	he Professional	Staff of the Commit	ttee on Education	
BILL:	SB 836					
INTRODUCER:	Senator Sir	nmons				
SUBJECT:	Funds for the	he Operat	ion of Schools			
DATE:	January 10,	, 2020	REVISED:			
ANAL	YST	STAF	F DIRECTOR	REFERENCE		ACTION
. Brick		Sikes		ED	Favorable	
2.				AED		
3.				AP		

# I. Summary:

SB 836 provides for school districts to receive additional funding through the Florida Education Finance Program (FEFP) for each student who receives an Advanced Placement (AP) Capstone Diploma and meets the requirements for a standard high school diploma.

The bill does not require appropriation of additional state funds. The bill may increase funding provided through the FEFP to those school districts that offer the AP Capstone Diploma.

The bill takes effect July 1, 2020.

# II. Present Situation:

The Advanced Placement (AP), International Baccalaureate (IB), and Advanced International Certificate of Education (AICE) programs are utilized in Florida schools to shorten the time necessary for a student to earn a high school diploma and a postsecondary degree, broaden the scope of curricular options available, and increase the depth of study available for a particular subject.<sup>1</sup> The law provides the following benefits to schools and students engaged in these programs:

- Successful completion of a course in any of these programs qualifies for college credit.<sup>2</sup>
- The percentage of a school's students eligible to earn college credit through any of these programs favorably affects the school's grade.<sup>3</sup>
- A grade earned in any of these programs is assigned additional weight for determining student eligibility for a Bright Futures Scholarship.<sup>4</sup>

<sup>&</sup>lt;sup>1</sup> Section 1007.27(1), F.S.

<sup>&</sup>lt;sup>2</sup> Section 1003.4295, F.S.

<sup>&</sup>lt;sup>3</sup> Section 1008.34(3)(b)2.b., F.S.

<sup>&</sup>lt;sup>4</sup> Section 1009.531(3)(a), F.S.

The AP Program enables willing and academically prepared students to pursue college-level studies while still in high school.<sup>5</sup> The program consists of college-level courses developed by the AP Program that high schools can choose to offer, and corresponding exams that are administered once a year.<sup>6</sup> A student must score a '3' or higher, on a 5-point scale, to earn postsecondary credit through the AP Program.<sup>7</sup>

AP Capstone is a diploma granted to students who earn a score of '3' or higher in AP Seminar and AP Research and on four additional AP exams chosen by the student. The program is based on the AP Seminar and AP Research courses, which are yearlong AP courses.<sup>8</sup> These courses are designed to complement the other AP courses that the AP Capstone student must take.<sup>9</sup> AP Seminar and AP Research use an interdisciplinary approach to develop skills students need for college-level work.<sup>10</sup> In the 2018-2019 academic year, 1,402 students in 228 high schools in Florida earned an AP Capstone Diploma.<sup>11</sup>

# **IB and AICE Diploma Programs**

The IB Diploma is only awarded to students who complete, over the course of a two-year program:<sup>12</sup>

- Six subjects chosen from six subject groups, which include:
  - Studies in language and literature
  - Language acquisition
  - o Individuals and societies
  - Sciences
  - Mathematics
  - The arts
- An extended essay with a prescribed limit of 4,000 words.
- A theory of knowledge course exploring the nature of knowledge across all disciplines.
- At least three hours each week in creativity, action, and service, which includes participation in the arts, individual and team sports or expeditions or projects, and community and social service activities.

<sup>6</sup> Id.

<sup>&</sup>lt;sup>5</sup> College Board, AP Central, *AP at a Glance*, <u>https://apcentral.collegeboard.org/about-ap/ap-a-glance</u> (last visited Jan. 8, 2020).

<sup>&</sup>lt;sup>7</sup> See ss. 1007.27(5) and 1007.23(1), F.S.

<sup>&</sup>lt;sup>8</sup> College Board, *AP Capstone Diploma Program*, <u>https://apcentral.collegeboard.org/courses/ap-capstone</u> (last visited Jan. 3, 2020).

<sup>&</sup>lt;sup>9</sup> *Id*.

 $<sup>^{10}</sup>$  *Id*.

<sup>&</sup>lt;sup>11</sup> Email, College Board (Jan. 7, 2020).

<sup>&</sup>lt;sup>12</sup> International Baccalaureate, *The IB Diploma Programme*,

https://web.archive.org/web/20100703000358/http://www.ibo.org/diploma/ (last visited Jan. 8, 2020).

To earn the AICE Diploma, students must achieve seven credits within a 25-month period, including at least one credit in:<sup>13</sup>

- A Cambridge International Global Perspectives & Research course;
- Mathematics and science;
- Languages; and
- Arts and humanities.

Successful completion of an IB or AICE curriculum satisfies the credit requirement for receipt of a standard high school diploma,<sup>14</sup> but no similar recognition exists for completion of an AP Capstone Diploma.

# Florida Education Finance Program

The Florida Education Finance Program (FEFP) is the primary mechanism for funding the operating costs of Florida school districts. Under the FEFP, financial support for education is based on the full-time equivalent (FTE) student membership in the public schools.<sup>15</sup> The number of FTE students in each of the funded education programs is multiplied by cost factors<sup>16</sup> relative to each program to obtain weighted FTE student values.<sup>17</sup>

A student who is enrolled in the AP, IB, or AICE programs and earns a qualifying score on a subject exam in an AP, IB, or full-credit AICE course generates an additional value of 0.16 FTE student membership for a school district.<sup>18</sup> Additionally, classroom teachers may receive bonus funds for the performance of their students on AP, IB, and AICE examinations. School districts must use the additional FTE funds for purposes specified in law.<sup>19</sup>

During the 2018-2019 school year, 107,237 Florida public school students received a score of '3' or higher on 183,438 AP exams.<sup>20</sup> In the 2019-2020 fiscal year, the additional FTE membership value associated with each student who earns a qualifying score on an AP exam is approximately \$688.<sup>21</sup>

Florida law currently provides additional bonus funding through the FEFP for school districts for each student who receives an IB or AICE diploma. A student earning an IB or AICE diploma

visited Jan. 8, 2020). Students may also complete up to two credits in Interdisciplinary subjects.

<sup>17</sup> Section 1011.62, F.S.; Florida Department of Education, 2019-2020 Funding for Florida School Districts, http://www.fldoe.org/core/fileparse.php/7507/urlt/Fefpdist.pdf.

<sup>19</sup> Section 1011.62(1)(l)-(n), F.S.

<sup>&</sup>lt;sup>13</sup> Cambridge Assessment International Education, *Cambridge AICE Diploma*, <u>https://www.cambridgeinternational.org/programmes-and-qualifications/cambridge-advanced/cambridge-aice-diploma/</u> (last

<sup>&</sup>lt;sup>14</sup> Section 1003.4282(1)(a), F.S.

<sup>&</sup>lt;sup>15</sup> See s. 1011.62, F.S.

<sup>&</sup>lt;sup>16</sup> Program cost factors are based on desired relative cost differences between the following programs as established in the annual General Appropriations Act: grades K-3; 4-8; 9-12; two program cost factors for exceptional students; secondary career education programs; and English for Speakers of Other Languages. Section 1011.62(1)(c), F.S.

<sup>&</sup>lt;sup>18</sup> Section 1011.62(1)(l-n), F.S. A student enrolled in a half-credit AICE course generates an additional value of 0.08 FTE.

<sup>&</sup>lt;sup>20</sup> Email, College Board (Jan. 7, 2020).

<sup>&</sup>lt;sup>21</sup> This figure was calculated with the base student allocation of \$4,279.49, as provided in Specific Appropriation 93, s. 2, ch. 2019-115, L.O.F., and a cost factor of 1.005 for the 9-12 Grade program. No district cost differential was applied.

generates a value of 0.3 FTE.<sup>22</sup> In the 2017-2018 fiscal year, approximately 7,271 students received either an IB or an AICE diploma, generating approximately \$9.2 million<sup>23</sup> in additional funding to the school districts.<sup>24</sup>

# III. Effect of Proposed Changes:

SB 836 provides for school districts to receive additional funding through the Florida Education Finance Program (FEFP) for each student who receives an Advanced Placement (AP) Capstone Diploma and meets the requirements for a standard high school diploma. The bill requires that a value of 0.3 full-time equivalent (FTE) student membership be calculated for each student who receives an AP Capstone Diploma. Such value must be added to the total FTE in basic programs for grades 9 through 12 in the subsequent fiscal year.

In effect, the bill provides the same additional FTE funding for each student who receives an AP Capstone Diploma as a student who receives an International Baccalaureate (IB) or Advanced International Certificate of Education (AICE) diploma. The bill may result in more districts offering, and more students earning, the AP Capstone Diploma.

# IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

<sup>&</sup>lt;sup>22</sup> Section 1011.62(1)(1-m), F.S.

 $<sup>^{23}</sup>$  Supra note 18.

<sup>&</sup>lt;sup>24</sup> Department of Education, Office of Funding and Financial Reporting, *Florida Education Finance Program 2018-19 Third Calculation*, at 14 (2019), *available at* <u>http://www.fldoe.org/core/fileparse.php/7507/urlt/18193rdCalc.pdf</u>.

## B. Private Sector Impact:

Students and families of students who earn college credits in high school through the Advanced Placement (AP) Capstone Diploma program may experience cost savings.

C. Government Sector Impact:

The bill does not require appropriation of additional state funds. The fiscal impact for the AP Capstone Diploma bonus funding within the Florida Education Finance Program is estimated to be \$1.8 million.<sup>25</sup>

## VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

## VIII. Statutes Affected:

This bill substantially amends s. 1011.62, F.S.

## IX. Additional Information:

A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

<sup>&</sup>lt;sup>25</sup> 0.3 additional FTE value of \$1,290 multiplied by 1,402 AP Capstone Diploma recipients in 2019.

SB 836

By Senator Simmons

	9-01151-20 2020836		9-01151-20 2020836
1	A bill to be entitled	30	———————————————————————————————————————
2	An act relating to funds for the operation of schools;	31	
3	amending s. 1011.62, F.S.; revising the annual	32	A
4	allocation to school districts to include an	33	
5	additional calculation of full-time equivalent	34	membership shall be calculated for each student who receives a
6	membership for students who earn a College Board	35	· · · · · · · · · · · · · · · · · · ·
7	Advanced Placement Capstone Diploma; providing an	36	requirements for a standard high school diploma under s.
8	effective date.	37	1003.4282. Such value shall be added to the total full-time
9		38	equivalent student membership in basic programs for grades 9
10	Be It Enacted by the Legislature of the State of Florida:	39	through 12 in the subsequent fiscal year. Each district must
11		40	allocate at least 80 percent of the funds provided to the
12	Section 1. Paragraph (n) of subsection (1) of section	41	district for advanced placement instruction, in accordance with
13	1011.62, Florida Statutes, is amended to read:	42	this paragraph, to the high school that generates the funds. The
14	1011.62 Funds for operation of schoolsIf the annual	43	school district shall distribute to each classroom teacher who
15	allocation from the Florida Education Finance Program to each	44	provided advanced placement instruction:
16	district for operation of schools is not determined in the	45	1. A bonus in the amount of \$50 for each student taught by
17	annual appropriations act or the substantive bill implementing	46	the Advanced Placement teacher in each advanced placement course
18	the annual appropriations act, it shall be determined as	47	who receives a score of 3 or higher on the College Board
19	follows:	48	Advanced Placement Examination.
20	(1) COMPUTATION OF THE BASIC AMOUNT TO BE INCLUDED FOR	49	2. An additional bonus of \$500 to each Advanced Placement
21	OPERATIONThe following procedure shall be followed in	50	teacher in a school designated with a grade of "D" or "F" who
22	determining the annual allocation to each district for	51	has at least one student scoring 3 or higher on the College
23	operation:	52	Board Advanced Placement Examination, regardless of the number
24	(n) Calculation of additional full-time equivalent	53	of classes taught or of the number of students scoring a 3 or
25	membership based on College Board Advanced Placement scores of	54	higher on the College Board Advanced Placement Examination.
26	students and earning College Board Advanced Placement Capstone	55	
27	DiplomasA value of 0.16 full-time equivalent student	56	Bonuses awarded under this paragraph shall be in addition to any
28	membership shall be calculated for each student in each advanced	57	regular wage or other bonus the teacher received or is scheduled
29	placement course who receives a score of 3 or higher on the	58	to receive. For such courses, the teacher shall earn an
	Page 1 of 3		Page 2 of 3
	CODING: Words stricken are deletions; words <u>underlined</u> are additions.	(	CODING: Words stricken are deletions; words underlined are additions.

	9-01151-20 2020836
59	additional bonus of \$50 for each student who has a qualifying
60	score.
61	Section 2. This act shall take effect July 1, 2020.

Page 3 of 3 CODING: Words stricken are deletions; words <u>underlined</u> are additions.

	THE FL	orida Senate	
	APPEARA	NCE RECO	RD
(Deliver BOT	H copies of this form to the Senat	or or Senate Professional	Staff conducting the meeting 836
Meeting Date			Bill Number (if applicable)
Topic <u>Funds for the Operation</u>	of Schools		Amendment Barcode (if applicable)
Name Anna Grace Lewis			
Job Title Governmental Affairs	Coordinator		
Address 136 South Bronough	Street		Phone (850)521-1246
Tallahassee	FL	32304	Email alewis@flchamber.com
<i>City</i> Speaking: For Against	State		peaking: In Support Against ir will read this information into the record.)
Representing Florida Chan	nber of Commerce		
Appearing at request of Chair: While it is a Senate tradition to encour meeting. Those who do speak may be	Yes No rage public testimony, time asked to limit their rema	ne mav not permit all	ered with Legislature: Yes No persons wishing to speak to be heard at this persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

2

	rida Senate		
APPEARAN	<b>ICE RECO</b>	RD	
1 - 13 - 2020 (Deliver BOTH copies of this form to the Senator			eeting) P36
Meeting Date		1	Bill Number (if applicable)
Topic Funds Schools			mondment Demede (if and in the training
Name DAXYN StewARD		. А	mendment Barcode (if applicable)
Job Title			
Address 2130 BLOSSOM LAN	, L	Phone $\underline{\mathcal{Y}}$	07-645-0273
Street Winter PARK El City State	32759 Zip	Email	
Speaking: For Against Information	Waive Sp	beaking: XIII ir will read this in	n Support Against formation into the record.)
Representing Florida PTA			· · · · · · · · · · · · · · · · · · ·
Appearing at request of Chair: 🗌 Yes 🕅 No	Lobbyist registe	ered with Legi	slature: 🗌 Yes 🕅 No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

APPEARAN	DRIDA SENATE NCE RECORD or or Senate Professional Staff conducting the meeting Bill Number (if applicable)
Topic <u>AP CAPSTONE</u> Name GABE SHEHEANE	Amendment Barcode (if applicable)
Job Title Sr Director Gout Rele	
Address 115 North Calhoun St	Phone <u>850-461-3286</u>
$ \begin{array}{c}                                     $	33301 Email <u>GSHEHEAVER</u> (sllegeboard.org Zip Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing	Board
Appearing at request of Chair: 🔄 Yes 🖄 No	Lobbyist registered with Legislature: 🗹 Yes 🛄 No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

The Florida Senate

# APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

,

13 Jan 2020	,		0	836
Meeting Date				Bill Number (if applicable)
Topic <u>AP Capstone incentive</u>				Amendment Barcode (if applicable)
Name James Mosteller			_	
Job Title <u>Advocacy Associate</u>			-	
Address 215 S. Monroe Street			_ Phone <u>850-</u>	-727-3712
Street Tallahassee	FL	32301	Email Jame	sM@excelined.org
City	State	Zip		
Speaking: 🖌 For 🗌 Against	Information		Speaking: 🚺	In Support Against
Representing Foundation Fo	or Florida's Future			
Appearing at request of Chair:	Yes 🖌 No	Lobbyist regis	tered with Leg	islature: 🖌 Yes 🗌 No
While it is a Senate tradition to encoura meeting. Those who do speak may be			•	
This form is part of the public record	d for this meeting.			S-001 (10/14/14)

The Florida Si	ENATE
APPEARANCE	RECORD
(Deliver BOTH copies of this form to the Senator or Senate	e Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic <u>58 836</u>	Amendment Barcode (if applicable)
Name Joy Frank	
Job Title General Quesal &	
Address 208 5 Monry St	Phone 850-577-57 A
Street Tall. FL 32307	Email JARAWK JEADS. GY
City State Speaking: For Against Information	Zip Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing FL. Assoc. of District	School Superinten 216
Appearing at request of Chair: Yes No	yist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may n meeting. Those who do speak may be asked to limit their remarks so th	

This form is part of the public record for this meeting.	S-001 (10/14/14)
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# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepar	ed By: Th	ne Professional	Staff of the Commit	ttee on Educatior	1
BILL:	SB 1088					
INTRODUCER:	Senator Diaz					
SUBJECT:	Teacher Sala	ry Enha	ncement			
DATE:	January 10, 2	019	REVISED:			
ANAL	YST	STAFF	DIRECTOR	REFERENCE		ACTION
1. Sagues		Sikes		ED	Favorable	
2.				AED		
3.				AP		

# I. Summary:

SB 1088 establishes a new teacher salary enhancement to increase teacher salaries as prescribed by the Legislature in the General Appropriations Act (GAA). The bill allows a school district that meets the teacher salary enhancement requirements specified in the GAA to use any additional funds provided in the allocation for any district operating expenditure.

The bill takes effect on July 1, 2020.

# II. Present Situation:

## **Teacher Compensation**

Financial incentives play a role in teacher recruitment and retention. Low pay keeps potentially promising candidates away and contributes to turnover.<sup>1</sup> Research indicates that state financial incentive programs have the potential to direct teachers to shortage areas and ensure they stay, but these programs lose their effectiveness if they are not sufficient, sustainable and paired with improvements to working conditions.<sup>2</sup> A national study of teachers from 2007-12 found that those who earned a base salary of less than \$40,000 were 17 percent less likely to continue teaching after five years than those who earned more than \$40,000.<sup>3</sup>

The U.S. average public school teacher salary for 2017–18 was \$60,477. State average teacher salaries ranged from those in New York (\$84,227), California (\$80,680), and Massachusetts (\$80,357) at the high end to Mississippi (\$44,926), West Virginia (\$45,642) and Oklahoma

<sup>&</sup>lt;sup>1</sup> Education Commission of the States, *Mitigating Teacher Shortages: Financial Incentives May 2016 available at* <u>https://www.ecs.org/wp-content/uploads/Mitigating-Teacher-Shortages-Financial-incentives.pdf</u> at 3.

 $<sup>^{2}</sup>$  Id.

<sup>&</sup>lt;sup>3</sup> *Id*.

(\$46,300) at the low end. On average, public school teacher salaries increased by 1.58 percent from the 2016–17 to 2017–18 school years.<sup>4</sup>

The Department of Education (DOE) annually collects and publishes salary data for Florida school district instructional personnel, including teachers. There were 176,984 classroom teachers in public schools in the 2018-2019 school year with an average salary of \$48,486.<sup>5</sup> The average salaries of other instructional personnel were as follows:<sup>6</sup>

- \$49,326 for social workers;
- \$52,259 for guidance personnel;
- \$54,308 for librarians or media specialists; and
- \$60,662 for school psychologists.

According to the National Education Association (NEA), Florida ranks 26<sup>th</sup> in the nation for beginning teacher pay for teachers with a bachelor's degree. In 2017-2018, beginning teachers in Florida with a bachelor's degree, earned an average salary of \$37,636.<sup>7</sup>

# Salary Schedules

Currently, there is not a statewide minimum salary for instructional personnel, including teachers. The salaries of instructional personnel are set by each school district.<sup>8</sup> Salary schedules provide differentiated pay for instructional personnel based on district-determined factors including employee performance.<sup>9</sup>

The performance salary schedule provides the opportunity for annual salary adjustments for instructional personnel and school administrators based on performance.<sup>10</sup> Instructional personnel and school administrators hired on or after July 1, 2014,<sup>11</sup> and instructional personnel on annual contracts as of July 1, 2014,<sup>12</sup> must be placed on the performance salary schedule. Only teachers rated effective or highly effective may receive a salary adjustment under a performance salary schedule.<sup>13</sup>

A grandfathered salary schedule is a salary schedule adopted by a district school board for paying personnel hired before July 1, 2014, in which compensation is generally based on seniority and educational degree level. In determining the grandfathered salary schedule for

<sup>&</sup>lt;sup>4</sup> National Education Association, *Rankings of the States 2018 and Estimates of School Statistics 2019 (April 2019), available at* <u>http://www.nea.org/assets/docs/2019%20Rankings%20and%20Estimates%20Report.pdf</u>, at 8.

<sup>&</sup>lt;sup>5</sup> Florida Department of Education, *Staff in Florida's Public Schools, Full-Time Instructional Staff Summary, 2018-19, Final Survey 2, State/District Level Report, available at* 

http://www.fldoe.org/core/fileparse.php/7584/urlt/ARInstructionalDistStaff1819.xlsx.

<sup>&</sup>lt;sup>6</sup> Florida Department of Education, *District Staff Salaries of Selected Positions, 2018-19, available at* <u>http://www.fldoe.org/accountability/data-sys/edu-info-accountability-services/pk-12-public-school-data-pubs-reports/staff.stml</u>.

<sup>&</sup>lt;sup>7</sup> National Education Association, 2017-2018 Teacher Benchmark Data available at <u>http://www.nea.org/assets/docs/2017-2018%20Teacher%20Benchmark%20Data.pdf</u> at 3.

<sup>&</sup>lt;sup>8</sup> Section 1012.22(1)(c)4., F.S.

<sup>&</sup>lt;sup>9</sup> Section 1011.60(4), F.S.

<sup>&</sup>lt;sup>10</sup> Section 1012.22(1)(c)5. Requirements for the performance evaluation are contained in s. 1012.34, F.S.

<sup>&</sup>lt;sup>11</sup> Section 1012.22(1)(c)5., F.S.

<sup>&</sup>lt;sup>12</sup> Section 1012.22(1)(c)4., F.S.

<sup>&</sup>lt;sup>13</sup> Section 1012.22(1)(c)5.b., F.S.

instructional personnel, a district school board must base a portion of each employee's compensation on the performance evaluation and must provide differentiated pay for instructional personnel and school administrators based on district-determined factors including, but not limited to, additional responsibilities, school demographics, critical teacher shortage areas, and level of job performance difficulties.<sup>14</sup>

# **Florida Education Finance Program**

In 1973 the Florida Legislature enacted the Florida Education Finance Program (FEFP) and established the state policy on equalized funding to guarantee to each student in the Florida public education system the availability of programs and services appropriate to his or her educational needs that are substantially equal to those available to any similar student notwithstanding geographic differences and varying local economic factors. To equalize educational opportunities, the FEFP formula recognizes varying:<sup>15</sup>

- Local property tax bases;
- Education program costs;
- Costs of living; and
- Costs for equivalent educational programs due to sparsity and dispersion of the student population.

The FEFP is the primary mechanism for funding the operating costs of Florida school districts, including salaries. Under the FEFP, financial support for education is based on the full-time equivalent (FTE) student membership in public schools.<sup>16</sup> The number of FTE students in each of the funded education programs is multiplied by cost factors<sup>17</sup> relative to each program to obtain weighted FTE student values.<sup>18</sup> The base student allocation from state and local funds is determined annually by the Legislature in the General Appropriations Act (GAA) and is a component in the calculation of each school district's base funding.<sup>19</sup> In addition to the base funding, the Legislature may appropriate categorical funding for specified programs, activities or purposes.<sup>20</sup>

Currently, the only component of the FEFP that directly addresses teacher compensation is the Florida Best and Brightest Teacher Scholarship Program. The Florida Best and Brightest Teacher Scholarship Program was established in 2015 to provide eligible classroom teachers with an award based on the teacher's evaluation rating and performance on the SAT or ACT standardized assessment.<sup>21</sup> In 2019, the Florida Best and Brightest Teacher Scholarship Program

<sup>&</sup>lt;sup>14</sup> Section 1012.22(1)(c)4., F.S.

<sup>&</sup>lt;sup>15</sup> Department of Education, 2019-20 Funding for Florida School Districts available at <u>http://www.fldoe.org/core/fileparse.php/7507/urlt/Fefpdist.pdf</u> at 1.

<sup>&</sup>lt;sup>16</sup> See s. 1011.62, F.S.

<sup>&</sup>lt;sup>17</sup> Program cost factors are based on desired relative cost differences between the following programs as established in the annual General Appropriations Act: grades K-3; 4-8; 9-12; two program cost factors for exceptional students; secondary career education programs; and English for Speakers of Other Languages. Section 1011.62(1)(c), F.S.

<sup>&</sup>lt;sup>18</sup> Section 1011.62, F.S.; Department of Education, 2019-20 Funding for Florida School Districts available at <u>http://www.fldoe.org/core/fileparse.php/7507/urlt/Fefpdist.pdf</u> at 1.

<sup>&</sup>lt;sup>19</sup> Department of Education, 2019-20 Funding for Florida School Districts available at <u>http://www.fldoe.org/core/fileparse.php/7507/urlt/Fefpdist.pdf</u> at 17.

<sup>&</sup>lt;sup>20</sup> Section 1011.62(6), F.S.

<sup>&</sup>lt;sup>21</sup> Section 2, ch.2015-232, L.O.F.

was revised to authorize three types of awards with distinct criteria for determining eligibility.<sup>22</sup> The funding for the program is provided through the Florida Best and Brightest Teacher and Principal Allocation categorical fund within the FEFP.<sup>23</sup> In 2018-2019, \$284.5 million was appropriated for the Florida Best and Brightest Teacher and Principal Allocation.<sup>24</sup>

In 2013, the Legislature appropriated \$480 million in the GAA for the Teacher Salary Increase Allocation for salary increases for school district and charter school classroom teachers, guidance counselors, social workers, psychologists, librarians, principals, and assistant principals. The salary increases were based on performance evaluations and were required to be at least \$2,500 for personnel evaluated as "effective" and up to \$3,500 for personnel evaluated as "highly effective".<sup>25</sup>

# III. Effect of Proposed Changes:

SB 1088 establishes a new teacher salary enhancement operating categorical fund to increase teacher salaries as prescribed by the Legislature annually in the General Appropriations Act (GAA). In addition to establishing this new operating categorical fund, the bill:

- Requires each school district to use the appropriated funds to increase teacher salaries as prescribed by the Legislature in the GAA.
- Requires funds provided in the teacher salary enhancement allocation to move into the Florida Education Finance Program (FEFP) base student allocation in the subsequent fiscal year.
- Allows a school district that meets the teacher salary enhancement requirements specified in the GAA to use any additional funds provided in the allocation for any district operating expenditure.
- Requires each school district to report to the Department of Education the amount expended for teacher salary increases and the amount expended for any other operating expenditures by January 1 of any fiscal year in which the teacher salary enhancement is appropriated.

Establishing a new categorical fund within the FEFP specifically for teacher salary increases may improve teacher compensation. Increasing teacher compensation may incentivize more people to choose the teaching profession and may improve teacher retention.

The bill takes effect on July 1, 2020.

# IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

<sup>&</sup>lt;sup>22</sup> Section 1012.731, F.S.

<sup>&</sup>lt;sup>23</sup> Section 1011.62(18), F.S.

<sup>&</sup>lt;sup>24</sup> Section 2, ch.2018-9, L.O.F.

<sup>&</sup>lt;sup>25</sup> Section 2, ch.2013-40, L.O.F.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

Funding for the teacher salary enhancement categorical fund would be determined by the Legislature in the General Appropriations Act.

# VI. Technical Deficiencies:

None.

# VII. Related Issues:

None.

# VIII. Statutes Affected:

This bill creates section 1011.687 of the Florida Statutes.

# IX. Additional Information:

A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

# B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.
SB 1088

SB 1088

By Senator Diaz

36-01580-20 20201088 1 A bill to be entitled 2 An act relating to teacher salary enhancement; creating s. 1011.687, F.S.; establishing a teacher salary enhancement allocation in the General Appropriations Act; requiring each school district to use the allocated funds to increase teacher salaries; authorizing school districts that meet the teacher salary requirements specified in the appropriations ç act to use any additional funds provided in the 10 allocation for any lawful operating expenditure; 11 requiring each school district to report to the 12 department by a specified date the amounts expended 13 for salary increases and any operating expenditures; 14 providing an effective date. 15 16 Be It Enacted by the Legislature of the State of Florida: 17 18 Section 1. Section 1011.687, Florida Statutes, is created 19 to read: 20 1011.687 Teacher salary enhancement; operating categorical 21 fund.-22 (1) A teacher salary enhancement allocation shall be 23 provided for in the General Appropriations Act. Each school 24 district shall use the allocated funds to increase teacher 25 salaries as prescribed by the Legislature in the General 26 Appropriations Act. Funds provided pursuant to this subsection 27 shall move into the base student allocation in the subsequent 28 fiscal year. 29 (2) A school district that meets the teacher salary Page 1 of 2

CODING: Words stricken are deletions; words underlined are additions.

36-01580-20 20201088 30 enhancement requirements specified in the General Appropriations 31 Act may use any additional funds provided in the allocation for 32 any district operating expenditure. 33 (3) By January 1 of any fiscal year in which the teacher 34 salary enhancement is appropriated, each school district must 35 report to the department, in a manner prescribed by the 36 department, the amount expended for teacher salary increases and 37 the amount expended for any other operating expenditures. 38 Section 2. This act shall take effect July 1, 2020.

Page 2 of 2 CODING: Words stricken are deletions; words underlined are additions.

THE FLO	DRIDA SENATE	. /
APPEARAI	NCE RECORD	
(Deliver BOTH copies of this form to the Senato	or or Senate Professional Staff conducting the	meeting) 1088 (2020)
Meeting Date		Bill Number (if applicable)
Topic Bill 1088- Teacher Sala	ing Enhancement -	Amendment Barcode (if applicable)
Name Emily Wiskoff		
Job Title ESE Teacher		
Address 10817 Filmme Drive	Phone	954-551-1018
Street Boynton Beach FL City State	<u>33437</u> Email <u>(</u> <i>zip</i>	Envily Wiskoffa
Speaking: For Against Information	Waive Speaking:	In Support Against information into the record.)
Representing		
Appearing at request of Chair: Yes No	Lobbyist registered with Le	gislature: Yes KNo

This form is part of the public record for this meeting.

The Flo	RIDA SENATE
	NCE RECORD
Meeting Date	Bill Number (if applicable)
Topic TEACHER SALARIES	Amendment Barcode (if applicable)
Name JUSTIN KATZ	
Job Title PRESIDENT, CTA: VICEN	AVOR-BOYNTON BEACH
AddressAG3 // A DE PEPE	Phone (561) 827-0407
Street DOVNTON BEACH FLC	33/26 Email FLORIDAEA. ORG
City State	Zip
Speaking: X For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing CLASSROOM TEACHER F	7550C.
Appearing at request of Chair: 🗌 Yes 🕅 No	Lobbyist registered with Legislature: Yes XNo
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remai	e may not permit all persons wishing to speak to be heard at this rks so that as many persons as possible can be heard.



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Topic Teacher Salary Endbuncement Name John J Sullivan	Amendment Barcode (if applicable)
Job Title Director, Legislative Affairs	
Address <u>600 S.E.</u> 3rd Ane Street Ff. Lauderdale	Phone 754-321-2608
City State Zip	Email John J. S. Ilium @Grovardschods
	peaking: In Support Against ir will read this information into the record.)
Representing Broward County Public Scho	2015
Appearing at request of Chair: Yes No Lobbyist regist	ered with Legislature: 🖉 Yes 🗌 No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	

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meeting Date	Bill Number (if applicable)
TopicSB 105%	Amendment Barcode (if applicable)
Name Jun Frank	
Job Title Gener & Gunst	
Address 208 S. Monrue St	Phone <u>850.500.5144</u>
Street Mall. PL 32312	Email JFRAWK FADSS. Org
City State Zip	
	Against Agains
Representing <u>FLA Assoc. 6P District</u>	Schol. Superintentent
Appearing at request of Chair: Yes No Lobbyist	registered with Legislature: Ves No
While it is a Senate tradition to encourage public testimony, time may not pe meeting. Those who do speak may be asked to limit their remarks so that as	ermit all persons wishing to speak to be heard at this s many persons as possible can be heard.
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Topic Teacher Salanes	Amendment Barcode (if applicable)
Name Julie Hiltz FLASSOC. For Media in Education Job Title FAME Past President	·
Address 1318 Fox Chapel Dr	 Phone <u>352-263-1834</u>
Street Lutz FC 33549 City State Zip	_ Email juliehiltzOgmail.com
	Speaking: In Support Against hair will read this information into the record.)
Representing Florida Association for Media in	Education
Appearing at request of Chair: Yes No Lobbyist regi	stered with Legislature: Yes No
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Meeting Date	Bill Number (if applicable)
Topic Techer Salary Enhancement Amende	ment Barcode (if applicable)
Name Chris Doolin	
Job Title Govt. Relactions For Small School Districts	
Address 1118-B Thomas VILLE Rd Phone 850-	508-5492
Street TALCAHASSEE FL- 32302 Email Cdoor	lin Duettally
City     State     Zip       Speaking:     For     Against     Information     Waive Speaking:     In Su (The Chair will read this information)	
Representing SMALL SCHOOL DISTRICT COUNCIL CONSOVA	tian
Appearing at request of Chair: Yes No Lobbyist registered with Legislatu	Ire: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to sp meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible c	

#### The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepareo	By: The Professional	Staff of the Commit	ttee on Educatior	1
BILL:	SB 1164				
INTRODUCER:	Senator Perry				
SUBJECT:	Gardiner Schol	larship			
DATE:	January 10, 20	20 REVISED:			
ANAL	YST	STAFF DIRECTOR	REFERENCE		ACTION
1. Dew			ED	Favorable	
2.			AED		
3.			AP		

#### I. Summary:

SB 1164 revises eligibility requirements for the Gardiner Scholarship Program (scholarship). Specifically, the bill:

- Allows a student with a disability who turns 3 years of age after September 1 to be determined eligible for the scholarship.
- Provides that scholarship funds may be spent for tuition and fees associated with programs relating to art, music, or theater in which the instructor meets specified criteria.
- Clarifies the conditions under which a student's account must be closed and funds revert to the state.

The bill takes effect July 1, 2020.

#### II. Present Situation:

The Office of K-12 School Choice within the Department of Education (DOE) supports quality public and private educational choice programs by providing information and assistance to promote successful outcomes for students, families, institutions, and communities.<sup>1</sup> Florida provides a variety of school choice scholarship programs, including the:<sup>2</sup>

- Gardiner Scholarship Program;<sup>3</sup>
- John M. McKay Scholarship for Students with Disabilities Program;<sup>4</sup>
- Family Empowerment Scholarship;<sup>5</sup>
- Florida Tax Credit Scholarship Program;<sup>6</sup>

<sup>&</sup>lt;sup>1</sup> Florida Department of Education, *School Choice*, <u>http://www.fldoe.org/schools/school-choice/</u> (last visited Dec. 17, 2019). <sup>2</sup> Florida Department of Education, *K-12 Scholarship Programs*, <u>http://www.fldoe.org/schools/school-choice/k-12-</u> scholarship-programs/ (last visited Dec. 17, 2019).

<sup>&</sup>lt;sup>3</sup> Section 1002.385, F.S., and Rule 6A-6.0961, F.A.C.

<sup>&</sup>lt;sup>4</sup> Section 1002.39, F.S., and Rule 6A-6.0970, F.A.C.

<sup>&</sup>lt;sup>5</sup> Section 1002.394, F.S.

<sup>&</sup>lt;sup>6</sup> Section 1002.395, F.S., and Rule 6A-6.0960, F.A.C.

- Hope Scholarship Program;<sup>7</sup> and
- Reading Scholarship Accounts.<sup>8</sup>

### Gardiner Scholarship Program

The Gardiner Scholarship Program (scholarship) was established in 2014 to provide eligible students with a disability a scholarship that can be used to meet the individual educational needs of the student. In order to be eligible for receipt of a scholarship, a student must:

- Be a resident of this state;
- Be at least 3 years of age before September 1;
- Have a disability as specified in law; and
- Have an individual education plan (IEP) written in accordance the rules of the State Board of Education (SBE)<sup>9</sup> or the rules of another state; or
- Have the diagnosis of a disability from a physician or psychologist who holds an active license.<sup>10</sup>

The scholarship is directly administered by state-approved nonprofit scholarship funding organizations (SFOs).<sup>11</sup> Moneys through scholarships can be used to meet the education needs of students including, but not limited to:<sup>12</sup>

- Applied behavior analysis services;
- Speech or occupational therapy;
- Physical therapy;
- Instructional materials;
- Tuition or fees associated with enrollment in an eligible private school, tutoring program, home education program, or virtual program;
- Fees for nationally standardized achievement tests or other assessments;
- Fees or services provided by, among others, a therapist certified by the Certification Board for Music Therapists or credentialed by the Art Therapy Credentials Board, Inc.;<sup>13</sup>
- Fees for specialized summer education programs or specialized after-school education programs;
- Transition services provided by job coaches;<sup>14</sup> and
- Contributions to a college prepaid account.

<sup>&</sup>lt;sup>7</sup> Section 1002.40, F.S., and Rule 6A-60951, F.A.C.

<sup>&</sup>lt;sup>8</sup> Section 1002.411, F.S., and Rule 6A-6.0962, F.A.C.

<sup>&</sup>lt;sup>9</sup> Rule 6A-6.0961, F.A.C. See also Rules 6A-6.03028, 6A-6.030281, 6A-6.03029, and 6A-6.03311, F.A.C.

<sup>&</sup>lt;sup>10</sup> Florida Department of Education, Office of Independent Education and Parental Choice, *Gardiner Scholarship Program* (October 2019), *available at* <u>http://www.fldoe.org/core/fileparse.php/5606/urlt/Gardiner.pdf</u>. *See* s. 1002.385(3), F.S. IEPs are planning instruments for the successful transition of students with disabilities to postsecondary education and career opportunities. Section 1003.5716(1), F.S. *See also* ss. 1003.4282(10), 1003.5716, and 1002.385, F.S.

<sup>&</sup>lt;sup>11</sup> Florida Department of Education, *supra* note 10. See s. 1002.385(12), F.S.

<sup>&</sup>lt;sup>12</sup> Section 1002.385(5), F.S.

<sup>&</sup>lt;sup>13</sup> Section 1002.385(5)(o), F.S.

<sup>&</sup>lt;sup>14</sup> "Transition services" means a coordinated set of activities for a student, designed within an outcome-oriented process, that promote movement from school to postschool activities, including postsecondary education; vocational training; integrated employment; supported employment; continuing and adult education; adult services; independent living, or community participation. Section 413.20(26), F.S.

- The parent does not renew scholarship eligibility;
- The organization determines that the student is ineligible;
- The Commissioner of Education (commissioner) suspends or revokes scholarship participation or use of funds;
- The student's parent fails to comply with parent and student responsibilities for scholarship participation;<sup>16</sup>
- The student enrolls in a public school; or
- The student graduates from high school or attains 22 years of age.

Any remaining funds revert to the state after denial or revocation of scholarship eligibility by the commissioner for fraud or abuse, or after three consecutive fiscal years in which an account has been inactive or three consecutive years after high school completion or graduation during which the student is not enrolled in an eligible postsecondary educational institution or a program offered by the institution.<sup>17</sup>

The scholarship program has experienced significant growth over the six years since it was established. For the 2014-2015 school year, scholarships totaling \$15.2 million were awarded to 1,560 students.<sup>18</sup> For the 2019-2020 school year, \$145.9 million has been awarded to 13,884 students through scholarships.<sup>19</sup> The average scholarship amount is approximately \$10,500 per student.<sup>20</sup>

#### **Teacher Certification**

Certification of instructional personnel in Florida is required by law to ensure that educators in the state are professionally qualified.<sup>21</sup> Applicants for Florida educator certifications are governed by law and rules in effect at the time of application and qualification for an initial certification.<sup>22</sup> Teaching experience for educator certification purposes is defined as full-time teaching, administrative, or supervisory service.<sup>23</sup>

Specialization requirements for certification in K-12 art, music, and drama are outlined in SBE rule.<sup>24</sup> Either a bachelor's or higher degree with an undergraduate or graduate major specific to art, music, or drama is required to obtain certification in the subject. Alternatively, a bachelor's or higher degree with 30 semester hours in art, music, or drama in areas specified by SBE rule can substitute for this requirement.

<sup>&</sup>lt;sup>15</sup> Section 1002.385(6), F.S.

<sup>&</sup>lt;sup>16</sup> Section 1002.385(11), F.S.

<sup>&</sup>lt;sup>17</sup> Id.

<sup>&</sup>lt;sup>18</sup> Florida Department of Education, *supra* note 10.

<sup>&</sup>lt;sup>19</sup> *Id.* Data for 2019-2020 was current as of Oct. 10, 2019.

 $<sup>^{20}</sup>$  Id.

<sup>&</sup>lt;sup>21</sup> Rule 6A-4.001(1), F.A.C.

<sup>&</sup>lt;sup>22</sup> Rule 6A-4.002(1)(b), F.A.C. See s. 1012.56, F.S.

<sup>&</sup>lt;sup>23</sup> Rule 6A-4.002(5)(a), F.A.C.

<sup>&</sup>lt;sup>24</sup> Rules 6A-4.0101, 6A-4.0271, and 6A-4.0342, F.A.C. See also Rules 6A-4.0021 and 6A-4.003, F.A.C.

#### III. Effect of Proposed Changes:

SB 1164 revises eligibility requirements for the Gardiner Scholarship Program (scholarship). Specifically, the bill:

- Allows a student with a disability who turns 3 years of age after September 1 to be determined eligible for the scholarship.
- Provides that scholarship funds may be spent for tuition and fees associated with programs relating to art, music, or theater in which the instructor meets specified criteria.
- Clarifies the conditions under which a student's account must be closed and funds revert to the state.

The bill authorizes a student with a disability who turns 3 years of age after September 1 to be determined to be eligible for the scholarship on or after his or her third birthday if scholarship funds are available and there are no other students on the wait list.

The bill modifies the authorized uses of scholarship funds for transition services; art, music, or theater classes or lessons; and summer and after-school education programs. The bill specifies that transition services that may be funded through the scholarship include a coordinated set of activities that are focused on improving the academic and functional achievement of the student to facilitate his or her movement from school to post-school activities and are based on the student's needs. Transition services may be, but are not required to be, provided by job coaches.

The bill adds tuition and fees associated with a student's participation in a series of classes or lessons relating to art, music, or theater to the list of authorized uses of scholarship funds. The bill specifies that the instructor of the classes or lessons must:

- Hold a valid or expired Florida educator's certificate in art, music or theater;
- Have 3 years of employment experience in art, music, or theater, as demonstrated by employment records;
- Hold a baccalaureate degree or higher from a postsecondary educational institution with a major in music, art, theater, or drama; or
- Hold a certification or national accreditation in music, art, theater, or drama.

The bill removes the requirement that summer and after-school programs be specialized programs to qualify as eligible uses of scholarship funds. Removing this requirement may provide additional flexibility for parents to use scholarship funds.

The bill also reduces the number of consecutive fiscal years an account must be inactive before a student's scholarship account must be closed from three consecutive fiscal years to two consecutive fiscal years. The bill requires that a parent must annually renew participation in the scholarship for a student to be eligible to receive funding. A student whose participation in the scholarship is not renewed may continue to spend scholarship funds that are in his or her account from prior years unless the account is closed due to fraud or abuse, lapse of enrollment, or inactivity of the account.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

The bill may provide additional Gardiner Scholarship Program (scholarship) opportunities to more students. The bill may also allow parents greater flexibility in meeting their children's individual needs through the scholarship.

C. Government Sector Impact:

The bill modifies the student eligibility criteria for participating in the scholarship to include additional students, if funds are available and there are no students on the wait list. The number of additional students who may become eligible is not known. Funding for the scholarship is determined annually in the General Appropriations Act (GAA). These additional students will not receive funding unless adequate funds are appropriated in the GAA.

#### VI. Technical Deficiencies:

The bill outlines an option for instructors holding a Florida educator's certificate in theater. However, State Board of Education (SBE) rule references specialized certification for Grades 612 in drama, not theater.<sup>25</sup> The word used in the bill may need to be modified to ensure alignment with SBE rule.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

The bill amends section 1002.385 of the Florida Statutes.

#### IX. Additional Information:

A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

<sup>&</sup>lt;sup>25</sup> See Rule 6A-4.0342, F.A.C.

Florida Senate - 2020 Bill No. SB 1164



#### LEGISLATIVE ACTION

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The Committee on Education (Cruz) recommended the following:

#### Senate Amendment

Delete lines 138 - 139

4 and insert:

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postsecondary educational institution; or

SB 1164

By Senator Perry

8-00236B-20 20201164 8-00236B-20 20201164 1 A bill to be entitled 30 year in which the student applies for program participation, or 2 An act relating to the Gardiner Scholarship; amending 31 is eligible to enroll in kindergarten through grade 12 in a s. 1002.385, F.S.; revising eligibility requirements 32 public school in this state; 3 for the Gardiner Scholarship Program; revising an 33 3. Has a disability as defined in paragraph (2)(d); and 4. Is the subject of an IEP written in accordance with authorized use of scholarship funds; providing that 34 rules of the State Board of Education or with the applicable scholarship funds may be spent for tuition and fees 35 associated with programs relating to art, music, or 36 rules of another state or has received a diagnosis of a theater; providing requirements for instructors of 37 disability from a physician who is licensed under chapter 458 or ç such programs; revising terms under which a student's 38 chapter 459, a psychologist who is licensed under chapter 490, 10 scholarship account is closed and program funds revert 39 or a physician who holds an active license issued by another 11 to the state; authorizing certain students to continue 40 state or territory of the United States, the District of 12 Columbia, or the Commonwealth of Puerto Rico. spending scholarship funds under certain 41 13 circumstances; revising a certain obligation of 42 14 scholarship-funding organizations; providing an 43 A student with a disability who meets the requirements of this 15 effective date. 44 paragraph, but who turns 3 years of age after September 1, may be determined to be eligible for a Gardiner Scholarship on or 16 45 17 Be It Enacted by the Legislature of the State of Florida: after his or her third birthday if program funds are available 46 18 47 and there are no other students on the wait list. 19 Section 1. Paragraph (a) of subsection (3), subsection (5), 48 (5) AUTHORIZED USES OF PROGRAM FUNDS.-Program funds must be 20 paragraph (b) of subsection (6), subsection (11), and paragraph 49 used to meet the individual educational needs of an eligible 21 (j) of subsection (12) of section 1002.385, Florida Statutes, student and may be spent for the following purposes: 50 are amended to read: 22 51 (a) Instructional materials, including digital devices, 23 1002.385 The Gardiner Scholarship.-52 digital periphery devices, and assistive technology devices that 24 (3) PROGRAM ELIGIBILITY.-A parent of a student with a 53 allow a student to access instruction or instructional content 25 disability may request and receive from the state a Gardiner 54 and training on the use of and maintenance agreements for these 26 Scholarship for the purposes specified in subsection (5) if: devices. 55 27 (a) The student: 56 (b) Curriculum as defined in paragraph (2)(b). 28 1. Is a resident of this state; 57 (c) Specialized services by approved providers or by a 29 2. Is 3 or 4 years of age on or before September 1 of the hospital in this state which are selected by the parent. These 58 Page 1 of 10 Page 2 of 10 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions.

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8-00236B-20 20201164 20201164 88 eligible student. 1. Applied behavior analysis services as provided in ss. 89 (g) Contracted services provided by a public school or 90 school district, including classes. A student who receives services under a contract under this paragraph is not considered 91 92 enrolled in a public school for eligibility purposes as 93 specified in subsection (4). 94 (h) Tuition and fees for part-time tutoring services 95 provided by a person who holds a valid Florida educator's certificate pursuant to s. 1012.56; a person who holds an 96 97 adjunct teaching certificate pursuant to s. 1012.57; a person 98 who has a bachelor's degree or a graduate degree in the subject 99 area in which instruction is given; or a person who has demonstrated a mastery of subject area knowledge pursuant to s. 100 101 1012.56(5). As used in this paragraph, the term "part-time 102 tutoring services" does not gualify as regular school attendance 103 as defined in s. 1003.01(13)(e). 104 (i) Fees for specialized summer education programs. 105 (i) Fees for specialized after-school education programs. 106 (k) Transition services, including a coordinated set of 107 activities that are focused on improving the academic and 108 functional achievement of the student to facilitate his or her 109 movement from school to post-school activities and are based on the individual student's needs. Transition services may be 110 111 provided by job coaches. (1) Fees for an annual evaluation of educational progress 112 by a state-certified teacher under s. 1002.41(1)(f), if this 113 114 option is chosen for a home education student. 115 (m) Tuition and fees associated with programs offered by Voluntary Prekindergarten Education Program providers approved 116 Page 4 of 10 CODING: Words stricken are deletions; words underlined are additions.

specialized services may include, but are not limited to:

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61 627.6686 and 641.31098. 2. Services provided by speech-language pathologists as 62 63 defined in s. 468.1125.

3. Occupational therapy services as defined in s. 468.203. 64

65 4. Services provided by physical therapists as defined in 66 s. 486.021.

67 5. Services provided by listening and spoken language 68 specialists and an appropriate acoustical environment for a 69 child who is deaf or hard of hearing and who has received an 70 implant or assistive hearing device.

71 (d) Tuition or fees associated with full-time or part-time 72 enrollment in a home education program, an eligible private 73 school, an eligible postsecondary educational institution or a 74 program offered by the postsecondary institution, a private 75 tutoring program authorized under s. 1002.43, a virtual program 76 offered by a department-approved private online provider that 77 meets the provider qualifications specified in s. 1002.45(2)(a), 78 the Florida Virtual School as a private paying student, or an 79 approved online course offered pursuant to s. 1003.499 or s. 80 1004.0961.

81 (e) Fees for nationally standardized, norm-referenced 82 achievement tests, Advanced Placement Examinations, industry 83 certification examinations, assessments related to postsecondary 84 education, or other assessments.

85 (f) Contributions to the Stanley G. Tate Florida Prepaid 86 College Program pursuant to s. 1009.98 or the Florida College 87 Savings Program pursuant to s. 1009.981, for the benefit of the

#### Page 3 of 10

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8-00236B-20	20201164		8-00236B-20 2020116
117 pursuant to s. 1002.55 and schoo		146	
118 pursuant to s. 1002.88.	i leadiness providers approved	147	
1 · · · · · · · · · · · · · · ·	ded at a center that is a member	148	
120 of the Professional Association		140	
121 International.		150	
(0) Fees for services provi	ded by a therapist who is	151	
123 certified by the Certification B		152	
124 credentialed by the Art Therapy	•	153	
125 (p) Tuition or fees associa		154	
	cognized research-based training	155	
127 program for a child with a neuro	5	156	
28 damage.	iogical disolder of blain	157	
(q) Tuition and fees associ	ated with a student's	158	
	asses or lessons relating to art,	159	
.31 music, or theater. The instructo		160	
.32 must:		161	
	Florida educator's certificate	162	
.34 pursuant to s. 1012.56 in art, m		163	-
-	ent experience in art, music, or	164	
36 theater, as demonstrated by empl		165	
.37 3. Hold a baccalaureate deg	<u> </u>	166	
38 postsecondary educational instit		167	
39 art, theater, or drama; or	<u> </u>	168	
	national accreditation in music,	169	
41 art, theater, or drama.	··· ·· · · · · · · · · · · · · ·	170	
42		171	
43 A provider of any services recei	ving payments pursuant to this	172	
44 subsection may not share, refund		173	3 PARTICIPATION - A parent who applies for program participation
± .	rent or participating student in	174	
5	5 of 10		Page 6 of 10
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8-00236B-20 20201164 8-00236B-20 20201164 determine the appropriate placement or the services that best 204 provider shall report a student's scores to the parent. meet the needs of his or her child. The scholarship award for a 205 4. Affirm that the student remains in good standing with student is based on a matrix that assigns the student to support 206 the provider or school if those options are selected by the Level III services. If a parent receives an IEP and a matrix of 207 parent. services from the school district pursuant to subsection (7), 208 (b) The parent must file an application for initial program the amount of the payment shall be adjusted as needed, when the 209 participation with an organization by the dates established pursuant to this section. school district completes the matrix. 210 (a) To satisfy or maintain program eligibility, including 211 (c) The parent must notify the school district that the eligibility to receive and spend program payments, the parent student is participating in the Gardiner Scholarship Program if 212 must sign an agreement with the organization and annually submit 213 the parent chooses to enroll the student in a home education a notarized, sworn compliance statement to the organization to: 214 program as provided in s. 1002.41. This notification is not in 1. Affirm that the student is enrolled in a program that 215 lieu of the required notification a parent must submit to the meets regular school attendance requirements as provided in s. district when establishing a home education program pursuant to 216 1003.01(13)(b) - (d). 217 s. 1002.41(1)(a). 2. Affirm that the program funds are used only for 218 (d) The parent must enroll his or her child in a program authorized purposes serving the student's educational needs, as 219 from a Voluntary Prekindergarten Education Program provider described in subsection (5). 220 authorized under s. 1002.55, a school readiness provider 3. Affirm that the parent is responsible for the education 221 authorized under s. 1002.88, or an eligible private school if of his or her student by, as applicable: 222 either option is selected by the parent. a. Requiring the student to take an assessment in 223 (e) The parent must annually renew participation in the accordance with paragraph (8)(b); 224 program in order for a student to be eligible to receive b. Providing an annual evaluation in accordance with s. 225 funding. A student whose participation in the program is not 1002.41(1)(f); or 226 renewed may continue to spend scholarship funds that are in his c. Requiring the child to take any preassessments and 227 or her account from prior years unless the account must be postassessments selected by the provider if the child is 4 years 228 closed pursuant to paragraph (6) (b). Notwithstanding any changes of age and is enrolled in a program provided by an eligible 229 to the student's IEP, a student who was previously eligible for Voluntary Prekindergarten Education Program provider. A student 230 participation in the program shall remain eligible to apply for with disabilities for whom a preassessment and postassessment is 231 renewal. However, for a high-risk child to continue to not appropriate is exempt from this requirement. A participating 232 participate in the program in the school year after he or she Page 7 of 10 Page 8 of 10 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions.

Gardiner Scholarship.

A parent who fails to comply with this subsection forfeits the

organization may establish Gardiner Scholarships for eligible

pursuant to paragraph (3) (b). A student is ineligible for a

scholarship if the student's account has been inactive for 2

consecutive fiscal years and the student's account has been

is eligible for a scholarship based on available funds.

closed pursuant to paragraph (6) (b). However, once an eligible

expenditure is made pursuant to paragraph (11) (f), the student

Section 2. This act shall take effect July 1, 2020.

Page 10 of 10

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(12) OBLIGATIONS OF SCHOLARSHIP-FUNDING ORGANIZATIONS. - An

(j) Documenting each scholarship student's eligibility for

a fiscal year before granting a scholarship for that fiscal year

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students by:

SB 1164

20201164

8-00236B-20 20201164 233 reaches 6 years of age, the child's application for renewal of 262 234 program participation must contain documentation that the child 263 235 has a disability defined in paragraph (2)(d) other than high-264 236 risk status. 265 237 (f) The parent is responsible for procuring the services 266 238 necessary to educate the student. If a parent does not procure 267 239 the necessary educational services for the student and the 268 240 student's account has been inactive for 2 consecutive fiscal 269 241 years, the student is ineligible and the student's account must 270 242 be closed pursuant to paragraph (6)(b) for additional 271 243 scholarship payments until the scholarship funding organization 272 verifies that expenditures from the account have occurred. When 273 244 245 the student receives a Gardiner Scholarship, the district school 274 246 board is not obligated to provide the student with a free 275 247 appropriate public education. For purposes of s. 1003.57 and the 248 Individuals with Disabilities in Education Act, a participating 249 student has only those rights that apply to all other 250 unilaterally parentally placed students, except that, when 251 requested by the parent, school district personnel must develop 252 an individual education plan or matrix level of services. 253 (g) The parent is responsible for all eligible expenses in excess of the amount of the Gardiner Scholarship. 254 255 (h) The parent may not transfer any prepaid college plan or 256 college savings plan funds contributed pursuant to paragraph 257 (5) (f) to another beneficiary while the plan contains funds 258 contributed pursuant to this section. 259 (i) The parent may not receive a payment, refund, or rebate 260 from an approved provider of any services under this program. 261 Page 9 of 10

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			THE FLO	rida Senate			
/ // Meetin	20 g Date			ICE RECO or Senate Professional St		-	164 Bill Number (if applicable)
Topic(	Gardine	Scholarship			-	Amendn	nent Barcode (if applicable)
Name	Phillip	Suderman					
Job Title	Policy	Director					
Address	treet				Phone		
					Email		
Ci	ity		State	Zip		/	
Speaking:	For	Against	Information	Waive Sp (The Chai	· · ·	In Sup	oort Against
Repres	senting/	Americans tu	· Prosperity			101111111	
Appearing	at request o	of Chair: 🔄 Y	es 🔽 No	Lobbyist registe	ered with Le	egislatu	re: 🗹 Yes 🗌 No

This form is part of the public record for this meeting.

THE FLORIDA SENATE	
Image: Appearance reconstruction         Image	taff conducting the meeting) $1164$
Topic <u>CARDINER Scholarship</u> Name DAWN StewARD	Bill Number (if applicable) Amendment Barcode (if applicable)
Job Title Address <u>3130 Blosson Lane</u> Street Ninter PARK Fl 32789 City State Zip	Phone 407-645-0273 Email Stud BOO Adl com
	peaking: In Support Against ir will read this information into the record.)
Appearing at request of Chair: Yes No Lobbyist registe	ered with Legislature: Yes X No

This form is part of the public record for this meeting.

The Florida Senate	
APPEARANCE RECO	RD
1-13-2020       (Deliver BOTH copies of this form to the Senator or Senate Professional S         Meeting Date	
Topic 5B1164	Amendment Barcode (if applicable)
Name Marsy Miller	_
Job Title	_
Address <u>9368 Conestaga Are</u>	Phone 850 570 2046
Tallahassel FP 32309	Email
	Speaking: In Support Against Against air will read this information into the record.)
Representing parkint	
	tered with Legislature: Yes 🗹No
Nhile it is a Senate tradition to encourage public testimony, time may not permit all	I persons wishing to speak to be heard at this

This form is part of the public record for this meeting.

# THE FLORIDA SENATE **APPEARANCE RECORD**

13 Jan 2020	(Deliver BOTH copi	ies of this form to the Senator o	or Senate Professional S	taff conducting the meeting)	1164
Meeting Date					Bill Number (if applicable)
Topic Gardiner Sch	nolarship			Amena	ment Barcode (if applicable)
Name James Moste	eller				
Job Title <u>Advocacy</u>	Associate				
Address 215 S. Mo	nroe Street			Phone <u>850-727-</u>	3712
Street					
Tallahasse	e	FL	32301	Email JamesM@	excelined.org
City		State	Zip		
Speaking: 🖌 For	Against	Information		peaking: 🚺 In Su ir will read this informa	• • •
Representing <u>F</u>	oundation For I	Florida's Future			
Appearing at reques	st of Chair:	Yes 🖌 No	Lobbyist regist	ered with Legislat	ure: 🖌 Yes 🗌 No
While it is a Senate trad meeting. Those who do	lition to encourage	public testimony, time	may not permit all s so that as many	persons wishing to sp persons as possible o	beak to be heard at this an be heard.

This form is part of the public record for this meeting.

THE FLOR	RIDA SENATE	
APPEARAN	ICE RECO	RD
I - 13 - 2020       (Deliver BOTH copies of this form to the Senator         Meeting Date	or Senate Professional S	taff conducting the meeting) <u>58 \\ (4</u> Bill Number (if applicable)
Topic 5B 11 64		Amendment Barcode (if applicable)
Name Hannah Plante		
Job Title Manager of Legislative	2 Affairs	
Address <u>Street</u>		Phone 8133611735
	32303 Zip	Email <u>hplante Osufs org</u>
Speaking: For Against Information		peaking: In Support Against ir will read this information into the record.)
Representing <u>Step Up For</u>	Stude	nts
Appearing at request of Chair: Yes VNo	Lobbyist registe	ered with Legislature: Yes No
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The Florida Senate	
APPEARANCE RECO	RD
$\frac{1 - 13 - 2020}{Meeting Date}$ (Deliver BOTH copies of this form to the Senator or Senate Professional S	Staff conducting the meeting) Bill Number (if applicable)
Topic SB 1164	Amendment Barcode (if applicable)
Name Nilk Cogan	-
Job Title Protessor - FSU Mathematics	
Address 1253 Yearting th	Phone 850-590 7577
tallahasser F) 323/2 City State Zip	Email <u>ncog an Scormall</u>
Speaking: For Against Information Waive S	peaking: In Support Against ir will read this information into the record.)
Representing parent	
Appearing at request of Chair: Yes 🗹 No Lobbyist regist	ered with Legislature: Yes 🗹 No
While it is a Senate tradition to encourage public testimony, time may not permit all	persons wishing to speak to be heard at this

This form is part of the public record for this meeting.

		THE	Florida Senate		
	(Deliver BC	<b>APPEAR</b> TH copies of this form to the Se	ANCE RECO enator or Senate Professional S		e meeting)
Meetin	g Date				Bill Number (if applicable)
Topic	Germu	Schulmszip		-	Amendment Barcode (if applicable)
Name	PLivip	Sudamm		-	
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Ci Speaking:	For Agains	State		peaking:	In Support Against s information into the record.)
Repres	enting <u>A</u> ~	nevilous for	Prosperity		
Appearing	at request of Chair	Yes No	Lobbyist regist	ered with Lo	egislature: 🖉 Yes 🗌 No

This form is part of the public record for this meeting.

## The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

	Prepa	red By: T	he Professional	Staff of the Commit	tee on Education	
BILL:	SB 1218					
INTRODUCER:	Senator Diaz					
SUBJECT:	Anti-bullyin	g and A	nti-harassment	t in Schools		
DATE:	January 10, 2	2020	REVISED:			
ANAL	YST	STAF	F DIRECTOR	REFERENCE		ACTION
. Brick		Sikes		ED	Favorable	
2.				CF		
3.				RC		

#### I. Summary:

SB 1218 enhances student safety by extending requirements related to bullying and harassment policies in public schools to private schools participating in a state educational scholarship program (private scholarship schools). The bill also requires private scholarship schools to:

- Meet with a student and his or her parent or guardian prior to enrollment to review information about the private scholarship school; and
- Publish on the school's website and provide in a written format information regarding the school, including the code of student conduct, ethical conduct policies, and bullying and harassment policies.

The bill has no impact on state revenues or expenditures.

The bill takes effect upon becoming law.

#### II. Present Situation:

#### **Bullying and Harassment**

In 2008,<sup>1</sup> the Florida Legislature enacted the Jeffrey Johnston Stand Up for All Students Act, which prohibits the bullying and harassment of any student or employee of a public K-12 educational institution.<sup>2</sup> The prohibition applies to bullying and harassment:<sup>3</sup>

- During any education program or activity conducted by a public K-12 educational institution;
- During any school-related or school-sponsored program or activity or on a school bus of a public K-12 educational institution;

<sup>&</sup>lt;sup>1</sup> Chapter 2008-123, L.O.F., codified as s. 1006.147, F.S.

<sup>&</sup>lt;sup>2</sup> Section 1006.147(2), F.S.

<sup>&</sup>lt;sup>3</sup> Section 1006.147(2), F.S.

- Through the use of data or computer software that is accessed through a computer, computer system, or computer network within the scope of a public K-12 institution<sup>4</sup>; or
- Through the use of data or computer software that is accessed at a non-school-related location, activity, function, or program or through the use of technology or an electronic device that is not owned, leased, or used by a school district or school, if the bullying substantially interferes with or limits the victim's ability to participate in or benefit from the services, activities, or opportunities offered by a school, or substantially disrupts the education process or orderly operation of a school.

Bullying includes cyberbullying and means systematically and chronically inflicting physical hurt or psychological distress on one or more students and may involve: teasing; social exclusion; threat; intimidation; stalking; physical violence; theft; sexual, religious, or racial harassment; public or private humiliation; or destruction of property.<sup>5</sup>

Cyberbullying means bullying through the use of technology or any electronic communication, including electronic mail, internet communications, instant messages, or facsimile communication.<sup>6</sup> Cyberbullying includes the creation of a webpage or weblog in which the creator assumes the identity of another person, or the knowing impersonation of another person as the author of posted content or messages, if the creation or impersonation creates any of the conditions of bullying.<sup>7</sup> Cyberbullying also includes the distribution by electronic means of a communication to more than one person or the posting of material on an electronic medium that may be accessed by one or more persons if the distribution or posting creates any of the conditions enumerated in the definition of bullying.<sup>8</sup>

Harassment means any threatening, insulting, or dehumanizing gesture, use of data or computer software, or written, verbal or physical conduct directed against a student or school employee that:<sup>9</sup>

- Places a student or school employee in reasonable fear of harm to his or her person or damage or his or her property;
- Has the effect of substantially interfering with a student's educational performance, opportunities, or benefits; or
- Has the effect of substantially disrupting the orderly operation of a school.

#### School District Policy

Each school district must adopt and review, at least every 3 years, a policy prohibiting the bullying and harassment of any student or employee.<sup>10</sup> The school district must involve students, parents, teachers, administrators, school staff, school volunteers, community representatives, and

<sup>&</sup>lt;sup>4</sup> "Within the scope of a public K-12 educational institution" means, regardless of ownership, any computer, computer system, or computer network that is physically located on school property or at a school-related or school-sponsored program or activity. Section 1006.147(3)(d), F.S.

<sup>&</sup>lt;sup>5</sup> Section 1006.147(3)(a), F.S.

<sup>&</sup>lt;sup>6</sup> Section 1006.147(3)(b), F.S.

<sup>&</sup>lt;sup>7</sup> Id.

<sup>&</sup>lt;sup>8</sup> Section 1006.147(3)(d), F.S.

<sup>&</sup>lt;sup>9</sup> Section 1006.147(3)(c), F.S.

<sup>&</sup>lt;sup>10</sup> Section 1006.147(4), F.S.

local law enforcement agencies in the process of adopting and reviewing the policy.<sup>11</sup> The law outlines minimum requirements that the policy must include, such as:<sup>12</sup>

- A description of the type of behavior expected from each student and employee of a public K-12 educational institution, including a statement prohibiting and defining bullying and harassment.
- The consequences for a student or employee who commits an act of bullying or harassment or who is found to have wrongfully and intentionally accused another of an act of bullying or harassment.
- A procedure for receiving reports of an alleged act of bullying or harassment and for the prompt investigation of such incident, including allowing a person to anonymously report such an act. The policy must not permit formal disciplinary action to be based solely on an anonymous report.<sup>13</sup>
- A procedure to immediately notify the parents of a victim of bullying or harassment and the parents of the perpetrator of an act of bullying or harassment, as well as notification to all local agencies where criminal charges may be pursued against the perpetrator.
- A procedure to refer victims and perpetrators of bullying or harassment for counseling.
- A procedure for publicizing the policy, which must include publishing the policy in the code of student conduct and in all employee handbooks.

### School Safety and Discipline Reporting

The School Environmental Safety Incident Reporting (SESIR) system assists schools, districts, and the Florida Department of Education (DOE) staff in assessing the extent and nature of problems in school safety.<sup>14</sup> The SESIR system requires all public schools to report certain safety incidents, including incidents of bullying and harassment that occur on school grounds, on school transportation, and at off-campus, school-sponsored events.<sup>15</sup>

On or before January 1 of each year, the Commissioner of Education (commissioner) must report to the Governor, the President of the Senate, and the Speaker of the House of Representatives on the implementation of bullying and harassment prohibitions in public schools.<sup>16</sup>

### **Private School Choice Programs**

Various scholarship programs promote school choice and assist parents in the placement of their children in diverse educational settings, including private schools.<sup>17</sup> For example, the Hope Scholarship Program provides the parent of a public school student who was subjected to an incident of battery, harassment, hazing, bullying, kidnapping, physical attack, robbery, sexual offense, assault, threat, intimidation, or fighting at school, with the option to transfer the student to another public school or a scholarship to attend an eligible private school.<sup>18</sup> During the 2018-

<sup>&</sup>lt;sup>11</sup> Id.

<sup>&</sup>lt;sup>12</sup> *Id.* at (4)(a)-(n).

<sup>&</sup>lt;sup>13</sup> Section 1006.147(4)(f), F.S.

<sup>&</sup>lt;sup>14</sup> Florida Department of Education, *School Environmental Safety Incident Reporting (SESIR)*, <u>http://www.fldoe.org/safe-schools/sesir-discipline-data/</u> (last visited Jan. 2, 2020).

<sup>&</sup>lt;sup>15</sup> Id.

<sup>&</sup>lt;sup>16</sup> Section 1006.147(8), F.S.

<sup>&</sup>lt;sup>17</sup> Sections 1002.385, 1002.39, 1002.394, 1002.395, and 1002.40, F.S.

<sup>&</sup>lt;sup>18</sup> Section 1002.40(1), F.S.

2019 academic year, 2,174 private schools participated in at least one state scholarship program.<sup>19</sup>

### **Private School Obligations**

A private school participating in an educational scholarship program (private scholarship school) must meet certain statutory accountability requirements.<sup>20</sup> For example, a private scholarship school must:

- Not discriminate on the basis of race, color, or national origin.
- Demonstrate fiscal soundness and accountability to the DOE.
- Meet applicable state and local health, safety, and welfare laws, codes, and rules.
- Employ or contract with teachers who hold baccalaureate or higher degrees, have at least 3 years of teaching experience in public or private schools, or have special skills, knowledge, or expertise that qualifies them to provide instruction in subjects taught.
- Publish on the school's website, or provide in a written format, information for parents regarding the school, including, but not limited to, programs, services, and the qualifications of classroom teachers.
- Require state and national background screening for each employee and contracted personnel with direct student contact.
- Adopt policies establishing standards of ethical conduct for instructional personnel and school administrators.

## Department of Education Responsibilities

The DOE is required to oversee private scholarship school compliance with statutory accountability requirements.<sup>21</sup> In this regard, the DOE must:

- Verify private scholarship school eligibility to participate in the various educational scholarship programs.
- Establish a toll-free hotline that provides parents and private schools with information on participation in the scholarship programs.
- Establish a process by which individuals may notify the DOE of any violation by a parent, private school, or school district of state laws relating to scholarship program participation.
- Conduct inquiries or make referrals to appropriate regulatory agencies upon a reasonable belief that an incident of noncompliance has occurred.
- Require annual, notarized, sworn compliance statements from private scholarship schools.
- Coordinate with entities conducting health inspections of private scholarship schools and obtain copies of the inspection reports.
- Conduct site visits to private schools entering a scholarship program for the first time.
- Coordinate with the State Fire Marshal to obtain access to fire inspection reports for private scholarship schools.

<sup>&</sup>lt;sup>19</sup> Florida Department of Education, Florida School Choice, *Florida Private Schools Directory*, <u>http://www.floridaschoolchoice.org/information/privateschooldirectory/DownloadExcelFile.aspx</u> (follow the "All Schools" hyperlink; sort by scholarship participation), (last visited Jan. 2, 2020).

<sup>&</sup>lt;sup>20</sup> Section 1002.421, F.S.

<sup>&</sup>lt;sup>21</sup> Section 1002.421(2)(a), F.S.

The DOE is required to suspend the payment of funds to a private scholarship school that knowingly fails to comply with statutory requirements and prohibit the school from enrolling new scholarship students for one fiscal year and until the school complies. If a private school fails to comply with statutory requirements, the commissioner is authorized to determine that the private school is ineligible to participate in a scholarship program.<sup>22</sup>

#### III. Effect of Proposed Changes:

SB 1218 enhances student safety by extending requirements related to bullying and harassment policies in public schools to private schools participating in a state educational scholarship program (private scholarship schools). The bill also requires private scholarship schools to:

- Meet with a student and his or her parent or guardian prior to enrollment to review information about the private scholarship school; and
- Publish on the school's website and provide in a written format information regarding the school, including the code of student conduct, ethical conduct policies, and bullying and harassment policies.

The bill requires a private scholarship school to adopt policies that comply with the bullying and harassment definitions, responsibilities, protections, and reporting required of public schools. The bill also adds to the existing private scholarship school requirements by requiring that the private scholarship school must publish on the school's website and provide in a written format additional information including the school's code of student conduct, policies related to ethical conduct for school personnel, and policies related to bullying and harassment.

The bill requires a private scholarship school principal or the principal's designee to meet with a student and his or her parent or guardian before the student's enrollment in the private scholarship school to review information about the school. The information reviewed must include the school's academic programs and services, customized educational programs, code of student conduct, attendance policies, bullying and harassment policies, and ethical conduct policies.

The bill requires the Department of Education (DOE) to include data on bullying and harassment in private scholarship schools in the DOE's annual reports on bullying and harassment and private school accountability required pursuant to existing law.

Extending requirements related to bullying and harassment policies to private scholarship schools pursuant to this bill may enhance student safety and reduce incidents of bullying and harassment in private scholarship schools. Requiring private scholarship schools to provide additional information and meet with a student and his or her parent or guardian prior to enrollment may assist students and parents in making informed decisions regarding school choice.

The bill takes effect upon becoming law.

<sup>&</sup>lt;sup>22</sup> Section 1002.421, F.S.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

Private schools participating in a state educational scholarship program (private scholarship schools) may experience incidental costs associated with the additional requirements of the bill.

C. Government Sector Impact:

None.

### VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

### VIII. Statutes Affected:

This bill substantially amends s. 1002.421, F.S.

#### IX. **Additional Information:**

#### Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.) Α.

None.

#### Β. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

SB 1218

SB 1218

By Senator Diaz 36-00873-20 20201218 36-00873-20 20201218 1 A bill to be entitled 30 requirements identified within respective scholarship program 2 An act relating to anti-bullying and anti-harassment 31 laws, and other provisions of Florida law that apply to private in schools; amending s. 1002.421, F.S.; expanding the 32 schools, and must: information that private schools participating in an 33 (j) Publish on the school's website and, or provide in a educational scholarship program are required to 34 written format, information for parents regarding the school, publish and provide to parents; requiring such private including, but not limited to, programs, services, and the 35 schools to adopt bullying and harassment policies; 36 qualifications of classroom teachers, the code of student requiring such schools to report bullying and 37 conduct, the ethical conduct policies required by paragraph (n), and the bullying and harassment policies required by paragraph ç harassment incidents to the Department of Education; 38 10 requiring the department to include reported incidents 39 (r). 11 in annual accountability reports; requiring private 40 (r) Notwithstanding the school's status as a private 12 school principals or their designees to meet and share 41 school, adopt policies that comply with the bullying and 13 specified information with students and parents prior harassment definitions, responsibilities, and protections 42 14 to student enrollment in the school; providing an 43 required pursuant to s. 1006.147. The school shall comply with 15 effective date. 44 the incident reporting requirements of s. 1006.147(4)(k) according to procedures specified by the department. Such 16 45 17 Be It Enacted by the Legislature of the State of Florida: reporting must be made annually by the department in both the 46 18 47 report required pursuant to s. 1006.147(8) and the annual 19 Section 1. Paragraph (j) of subsection (1) of section 48 private school accountability report required under subsection 20 1002.421, Florida Statutes, is amended, and paragraphs (r) and 49 (2). 21 (s) are added to that subsection, to read: 50 (s) Require the school principal or the principal's 22 1002.421 State school choice scholarship program 51 designee to meet with any student and his or her parent or 23 accountability and oversight .-52 guardian before the student's enrollment to review information 24 (1) PRIVATE SCHOOL ELIGIBILITY AND OBLIGATIONS.-A private 53 about the school, including, but not limited to, the school's 25 school participating in an educational scholarship program 54 academic programs and services, customized educational programs, code of student conduct, attendance policies, bullying and 26 established pursuant to this chapter must be a private school as 55 27 defined in s. 1002.01(2) in this state, be registered, and be in 56 harassment policies, and ethical conduct policies. 2.8 compliance with all requirements of this section in addition to 57 29 private school requirements outlined in s. 1002.42, specific The department shall suspend the payment of funds to a private 58 Page 1 of 3 Page 2 of 3 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions.

i.	36-00873-20 20201218_
59	school that knowingly fails to comply with this subsection, and
60	shall prohibit the school from enrolling new scholarship
61	students, for 1 fiscal year and until the school complies. If a
62	private school fails to meet the requirements of this subsection
63	or has consecutive years of material exceptions listed in the
64	report required under paragraph (q), the commissioner may
65	determine that the private school is ineligible to participate
66	in a scholarship program.
67	Section 2. This act shall take effect upon becoming a law.

Page 3 of 3 CODING: Words stricken are deletions; words <u>underlined</u> are additions.

The Florida Senate	
APPEARANCE RECO	RD
(Deliver BOTH copies of this form to the Senator or Senate Professional St Meeting Date	taff conducting the meeting) Bill Number (if applicable)
Topic Anti-bullying and horassment	Amendment Barcode (if applicable)
Name James Herzog	V
Job Title Associate Director for Education	
Address 201 West Park Ave	Phone (850) 205-6823
Tallahassee FL 32321 CityState Zip	Email jherzog@flaccb.org
Speaking: For Against Information Waive Speaking: (The Chai	peaking: In Support Against ir will read this information into the record.)
Representing Florida Conference of Cath	holic Bishops
Appearing at request of Chair: Yes No Lobbyist registe	ered with Legislature: Ves No

2

This form is part of the public record for this meeting.

THE FLORIDA SENATE
APPEARANCE RECORD
Image: Instant and the second state of the second state
TopicANTi - bulkying / harassment Amendment Barcode (if applicable)
Name BAWN STEWARD
Job Title
Address 2130 Blossom LANE Phone 407-645-0273
Winter DARK FI 32929 EmailSTURBOO ADCOM
City     State     Zip       Speaking:     For     Against     Information       Waive Speaking:     In Support     Against       (The Chair will read/this information into the record.)     In Support
Representing Florida PTA
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

## **CourtSmart Tag Report**

**Room:** KN 412 Case No.: Type: **Caption:** Senate Education Committee Judge: 1/13/2020 2:14:33 PM Started: Ends: 1/13/2020 2:53:36 PM Length: 00:39:04 2:14:32 PM Chair Diaz bring meeting back to order **2:14:50 PM** Vice Chair Montford takes the gavel 2:15:03 PM take up SB 1218 by Chair Diaz 2:15:22 PM Chair Diaz explains bill 2:15:44 PM Senator Berman asks question on bill 2:15:56 PM Chair Diaz responds 2:16:06 PM Senator Berman ask about repercussion on the bully themselves 2:16:27 PM Chair Diaz responds 2:16:43 PM Senator Berman asks about punisment and policy regrding punishment 2:17:13 PM Chair Diaz responds 2:17:21 PM Senator Berman asks who sets policy 2:17:38 PM Chair Diaz responds that schools will set policy 2:17:50 PM Senator Stargel asks question 2:18:08 PM Chair Diaz responds 2:18:14 PM Chair waives close 2:19:01 PM Roll call vote on SB 1218 reported favorably 2:19:19 PM Tab 5 by Chair Diaz SB 1088 2:19:38 PM Chair explains bill 2:20:41 PM Chair Diaz explains bill further 2:21:41 PM Senator Montford ask question 2:22:30 PM Chair Diaz speaks regarding how raises are distributed 2:22:55 PM appearance cards 2:24:48 PM Justin Katz, teacher association 2:27:55 PM Dr. Danielle Thomas, Legislative Chair PTA 2:29:49 PM Julie Hiltz FAME 2:31:09 PM Chris Dooley, School District Consortium 2:32:10 PM Vice Chair Montford asks for debate on bill 2:33:07 PM Senator Cruz speaks in debate **2:33:54 PM** Senator Berman debates on salary raises 2:35:33 PM Vice Chair Montfort thanks Chair Diaz for sponsoring this bill 2:36:33 PM Chiar Diaz closes on bill 2:37:39 PM Roll call on SB 1088 reported favorably 2:38:39 PM take up Tab 3 by Senator Diaz SB 536 2:38:59 PM Vice Chair Diaz explains bill 2:39:26 PM Vice Chair Monfort ask for questions 2:40:07 PM Senator Cruz ask question regarding sponsors 2:40:41 PM Chair Diaz responds 2:40:50 PM Take up amendment 574540 by Senator Berman 2:41:44 PM Senator Berman explains amendment 2:41:55 PM questions on the amendment 2:42:07 PM Debate by Chair Diaz on the amendment and show support 2:42:28 PM voice vote amendment is adopted

- 2:43:16 PM appearance cards for SB 5362:45:51 PM Adreann Campbell, Florida Educator for Charter Schools
- 2:49:59 PM Back on the bill as amended
- 2:50:58 PM Chair Diaz waives close
- 2:51:08 PM roll call vote on SB 536 reported favorably with CS
- 2:51:38 PM Any members wishing to vote on any missed bill
- 2:52:38 PM Meeting Adjourned