| Tab 1  | SB 410 by Rodriguez; (Identical to H 00189) Photographic Enforcement of School Zone Speed Limits   |
|--------|--|
|        |  |
| Tab 2  | SB 418 by Pizzo (CO-INTRODUCERS) Jones; (Identical to H 00055) Assistive Technology Advisory Council   |
|        |  |
| Tab 3  | SB 480 by Burgess; (Identical to H 00361) Required Instruction in Public Schools   |
| Tab 4  | SB 506 by Diaz; Hope Scholarship Program   |
|        |  |
| Tab 5  | <b>SB 522</b> by <b>Bradley</b> ; (Similar to H 00605) Full-time Equivalent Student Membership for International General Certificate of Secondary Education Students |
|        |  |
| Tab 6  | <b>SB 538</b> by <b>Hooper</b> ; (Identical to H 00255) Private Instructional Personnel Providing Applied Behavior Analysis Services                                 |
|        |  |
| Tab 7  | SB 622 by Diaz; (Identical to H 00609) Florida Institute for Charter School Innovation   |
|        |  |
| Tab 8  | SB 638 by Perry; (Identical to H 00277) Early Childhood Music Education Incentive Pilot Program  |
| Tab 9  | SB 758 by Diaz; Education  |
|        |  |
| 936236 | A S ED, Diaz Delete L.360 - 430: 11/29 11:28 AM  |
| Tab 10 | SB 790 by Hooper; (Similar to H 00365) Computer Science and Technology Instruction   |

#### **The Florida Senate**

## **COMMITTEE MEETING EXPANDED AGENDA**

## EDUCATION Senator Gruters, Chair Senator Jones, Vice Chair

MEETING DATE: Tuesday, November 30, 2021

**TIME:** 12:30—3:00 p.m.

PLACE: Pat Thomas Committee Room, 412 Knott Building

**MEMBERS:** Senator Gruters, Chair; Senator Jones, Vice Chair; Senators Berman, Bradley, Broxson, Diaz,

Hutson, Passidomo, Polsky, and Thurston

|     |  | DILL DECORPTION .  |                  |
|-----|--|--|------------------|
| TAB | BILL NO. and INTRODUCER                  | BILL DESCRIPTION and SENATE COMMITTEE ACTIONS  | COMMITTEE ACTION |
| 1   | SB 410<br>Rodriguez<br>(Identical H 189) | Photographic Enforcement of School Zone Speed Limits; Authorizing counties and municipalities to enforce school speed zones through the use of speed detection systems; authorizing counties and municipalities to install, or contract with a vendor to install, speed detection systems; requiring counties and municipalities that install speed detection systems to provide certain notification to the public; authorizing counties and municipalities to authorize traffic infraction enforcement officers to issue certain traffic citations, etc.  ED 11/30/2021 ATD AP |                  |
| 2   | SB 418 Pizzo (Identical H 55)            | Assistive Technology Advisory Council; Revising provisions relating to the membership of and appointments and reappointments to the Assistive Technology Advisory Council; requiring council members to select a chair from among the council membership; revising provisions relating to committees appointed to perform the council's functions; expanding the council's functions to include fundraising activities, etc.  ED 11/30/2021 CM RC  |                  |
| 3   | SB 480<br>Burgess<br>(Identical H 361)   | Required Instruction in Public Schools; Requiring members of the instructional staff of public schools to provide instruction on social media literacy; defining the term "social media"; requiring district school boards to make social media literacy instructional material available online, etc.  ED 11/30/2021 AED AP   |                  |

Education

Tuesday, November 30, 2021, 12:30—3:00 p.m.

| TAB | BILL NO. and INTRODUCER               | BILL DESCRIPTION and SENATE COMMITTEE ACTIONS   | COMMITTEE ACTION |
|-----|---------------------------------------|---|------------------|
| 4   | SB 506<br>Diaz                        | Hope Scholarship Program; Revising the purpose of the Hope Scholarship Program; revising program eligibility; providing for the use of funds under the program; revising school district, Department of Education, parent, and nonprofit scholarship-funding organization obligations under the program; authorizing payment of scholarship funds by organizations to be made by deposit into the student's account instead of by individual warrant made payable to the student's parent, etc.  ED 11/30/2021 AED AP |                  |
|     |                                       | AF  |                  |
| 5   | SB 522<br>Bradley<br>(Similar H 605)  | Full-time Equivalent Student Membership for International General Certificate of Secondary Education Students; Providing a specified amount of full-time equivalent membership for each student enrolled in an International General Certificate of Secondary Education (pre-AICE) course who receives a score of "E" or higher on the corresponding pre-AICE subject examination, etc.  ED 11/30/2021 AED AP   |                  |
| 6   | SB 538<br>Hooper<br>(Identical H 255) | Private Instructional Personnel Providing Applied Behavior Analysis Services; Revising the definition of the term "private instructional personnel" to include certain registered behavior technicians, etc.  ED 11/30/2021 HP RC   |                  |
| 7   | SB 622<br>Diaz<br>(Identical H 609)   | Florida Institute for Charter School Innovation; Requiring the Department of Education to collaborate with the Florida Institute for Charter School Innovation in developing a sponsor evaluation framework for charter schools; establishing the institute at Miami Dade College; authorizing the institute to apply for and receive certain grants; requiring the District Board of Trustees of Miami Dade College to establish policies regarding the institute, etc.  ED 11/30/2021 AED AP                        |                  |

## **COMMITTEE MEETING EXPANDED AGENDA**

Education

Tuesday, November 30, 2021, 12:30—3:00 p.m.

| TAB | BILL NO. and INTRODUCER              | BILL DESCRIPTION and SENATE COMMITTEE ACTIONS  | COMMITTEE ACTION |
|-----|--------------------------------------|--|------------------|
| 8   | SB 638<br>Perry<br>(Identical H 277) | Early Childhood Music Education Incentive Pilot<br>Program; Extending the expiration date of the Early<br>Childhood Music Education Incentive Pilot Program,<br>etc.   |                  |
|     |                                      | ED 11/30/2021<br>AP  |                  |
| 9   | SB 758<br>Diaz                       | Education; Establishing the Charter School Review Commission within the Department of Education; requiring the Commissioner of Education to appoint members; authorizing the commission to solicit and review charter school applications; requiring that the district school board that oversees the school district where a charter school approved by the commission will be located shall serve as the charter school's sponsor; providing that certain additional tax millage is part of school districts' operating discretionary millage levy, etc.  ED 11/30/2021 AED AP |                  |
| 10  | SB 790<br>Hooper<br>(Similar H 365)  | Computer Science and Technology Instruction; Requiring public schools to provide computer science instruction conforming to specified requirements; requiring the Florida Virtual School to offer computer science courses identified in the Course Code Directory; requiring school districts that do not offer an identified course to provide students access to the course through the Florida Virtual School or other means approved by the department; requiring instructional personnel who meet specified criteria to receive a bonus, etc.  ED 11/30/2021 AED           |                  |
|     | Other Related Meeting Documents      | AED<br>AP  |                  |

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# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

|             | Prep        | ared By: Th       | e Professional | Staff of the Commit | tee on Education   |        |
|-------------|-------------|-------------------|----------------|---------------------|--------------------|--------|
| BILL:       | SB 410      |                   |                |                     |                    |        |
| INTRODUCER: | Senator Roo | driguez           |                |                     |                    |        |
| SUBJECT:    | Photograph  | ic Enforce        | ement of Scho  | ool Zone Speed L    | imits              |        |
| DATE:       | November 2  | 29, 2021          | REVISED:       |                     |                    |        |
| ANAL        | YST         | STAFF             | DIRECTOR       | REFERENCE           |                    | ACTION |
| 1. Brick    |             | Bouck             |                | ED                  | <b>Pre-meeting</b> |        |
| 2.          | _           | ·                 |                | ATD                 |                    |        |
| 3.          |             |                   |                | AP                  |                    |        |
| DATE:       | November 2  | 29, 2021<br>STAFF | REVISED:       | REFERENCE ED ATD    |                    | ACTION |

## I. Summary:

SB 410 authorizes a local government to install an automated speed detection system in a school speed zone and appoint traffic infraction enforcement officers to issue traffic citations to persons that are detected as exceeding a school zone speed limit by at least 10 miles per hour. Under the bill, a county or municipality may enforce school speed zones within 1 hour before, during the entirety of, and within 1 hour after a regularly scheduled school session. The bill authorizes a traffic infraction enforcement officer employed by a sheriff's department or police department of a municipality to issue a fine of \$158 or a traffic citation for violations of school speed zone requirements as detected by a speed detection system in a school speed zone.

In order to use a speed detection system to enforce school speed zone requirements, the bill requires:

- The speed detection system to be permitted, placed, and installed in accordance with regulations developed by the Florida Department of Transportation.
- The local government to notify the public of the speed detection system through a 30-day public awareness campaign.
- A notice of violation to be mailed to the registered owner of the motor vehicle alleged to be in violation within 30 days of the violation and include information regarding the right to pay a \$158 fine, review the evidence, request a hearing, or submit an affidavit identifying another person as the person in violation.

The bill provides that a traffic citation must be issued to a person who does not pay the fine or submit a specified affidavit within 30 days of the notification of violation.

The bill does not require the expenditure of state funds.

The bill takes effect upon becoming law.

#### II. Present Situation:

The Division of Florida Highway Patrol of the Department of Highway Safety and Motor Vehicles (DHSMV); the Division of Law Enforcement of the Fish and Wildlife Conservation Commission; the Division of Law Enforcement of the Department of Environmental Protection; and the agents, inspectors, and officers of the Department of Law Enforcement each have authority to enforce all of the traffic laws in Florida on all the streets and highways and elsewhere throughout the state wherever the public has a right to travel by motor vehicle.<sup>1</sup>

Local authorities may also exercise police power on streets and highways within their jurisdiction. This authority includes establishing speed limits and regulating traffic by means of police officers or official traffic control devices.<sup>2</sup>

## **Traffic Safety Enforcement**

The Florida Department of Transportation (FDOT) compiles and publishes a manual of uniform traffic control devices for use on the streets and highways in Florida.<sup>3</sup> The driver of any vehicle is legally obligated to obey the instructions of any properly placed official traffic control device unless otherwise authorized by a police officer.<sup>4</sup> There is a point system for convictions of violations of motor vehicle laws to determine whether a person may continue to operate a motor vehicle. The DHSMV is authorized to suspend the license of any person upon showing of its records or other good and sufficient evidence that the licensee has been convicted of violating motor vehicle laws or ordinances amounting to 12 or more points as determined by the point system. The suspension may not exceed a period of 1 year.<sup>5</sup>

Evidence of the speed of a vehicle measured by any radar speed-measuring device is inadmissible in any proceeding with respect to an alleged violation of provisions of law regulating the lawful speed of vehicles, unless such evidence is obtained by an officer who:<sup>6</sup>

- Has satisfactorily completed the radar training course established by the Criminal Justice Standards and Training Commission pursuant to s. 943.17(1)(b).
- Has made an independent visual determination that the vehicle is operating in excess of the applicable speed limit.
- Has written a citation based on evidence obtained from radar when conditions permit the clear assignment of speed to a single vehicle.
- Is using radar which has no automatic speed locks and no audio alarms, unless disconnected or deactivated.
- Is operating radar with audio Doppler engaged.
- Is using a radar unit which meets the minimum design criteria for such units established by the DHSMV.<sup>7</sup>

<sup>&</sup>lt;sup>1</sup> Section 316.640(1)(a), F.S.

<sup>&</sup>lt;sup>2</sup> Section 316.008(1), F.S.

<sup>&</sup>lt;sup>3</sup> Section 316.0745(2), F.S.; Rule 14-15.010, F.A.C.

<sup>&</sup>lt;sup>4</sup> Section 316.074(1), F.S.

<sup>&</sup>lt;sup>5</sup> Section 322.27(3), F.S.

<sup>&</sup>lt;sup>6</sup> Section 316.1906(2), F.S.

<sup>&</sup>lt;sup>7</sup> The DHSMV adopts by rule the minimum design criteria for radar units and laser devices and maintains a list of approved speed measuring devices. Rules 15B-2.0082, 2.013-2.014, F.A.C.

Whenever any peace officer engaged in the enforcement of the motor vehicle laws uses an electronic, electrical, mechanical, or other device used to determine the speed of a motor vehicle on any highway, road, street, or other public way, such device shall be of a type approved by the DHSMV and shall have been tested to determine that it is operating accurately. Tests for this purpose must be made not less than once each 6 months.<sup>8</sup> Any police officer, upon receiving information relayed to him or her from a fellow officer stationed on the ground or in the air operating such a device that a driver of a vehicle has violated the speed laws, may arrest the driver for violation of said laws where reasonable and proper identification of the vehicle and the speed of same has been communicated to the arresting officer.<sup>9</sup>

Traffic infraction detectors are allowed on state roads when permitted by the FDOT. Traffic infraction detectors are also allowed on streets and highways under the jurisdiction of counties or municipalities in accordance with placement and installation specifications developed by the FDOT. The authority that installs a traffic infraction detector is required to notify the public using uniform signals and devices adopted by the FDOT and, if the authority has never used a traffic infraction detector program, must make a public announcement and conduct a public awareness campaign of the proposed use of traffic infraction detectors at least 30 days before commencing the enforcement program. <sup>11</sup>

## Traffic Infraction Enforcement Officers

The DHSMV, a county, or a municipality may authorize a traffic infraction enforcement officer to issue traffic citations to persons who violate properly placed official traffic control devices. <sup>12</sup> If a traffic infraction detector identifies a vehicle disobeying a properly placed official traffic control device, the visual information is captured and reviewed by the traffic infraction enforcement officer. A notification must be sent to the registered owner<sup>13</sup> of the vehicle within 30 days of the alleged violation. The notice must be accompanied by a photograph or other recorded image of the violation, a statement of the vehicle owner's right to review images or video of the violation, and the time and place, or Internet location where the evidence may be reviewed. <sup>14</sup>

#### **Penalty**

A fine of \$158 is levied on violators who violate properly placed official traffic control devices. <sup>15</sup> Violations of properly placed official traffic control devices enforced by traffic infraction detectors may not result in points being assessed against the operator's driver's license and may not be used for the purpose of setting motor vehicle insurance rates. <sup>16</sup>

<sup>&</sup>lt;sup>8</sup> Section 316.1905(1), F.S.

<sup>&</sup>lt;sup>9</sup> Section 316.1905(2), F.S.

<sup>&</sup>lt;sup>10</sup> Section 316.0776(1), F.S.

<sup>&</sup>lt;sup>11</sup> Section 316.0776, F.S.

<sup>&</sup>lt;sup>12</sup> Section 316.0083(1)(a), F.S.

<sup>&</sup>lt;sup>13</sup> The first name on the registration in cases of joint registration is considered the registered owner. Section 316.0083(1)(c)1.c., F.S.

<sup>&</sup>lt;sup>14</sup> Section 316.0083(1)(b), F.S.

<sup>&</sup>lt;sup>15</sup> Section 316.0083(1)(b)3.a., F.S.

<sup>&</sup>lt;sup>16</sup> Section 322.27(3)(d)6., F.S.

## Request for Hearing

A person who receives a notice of violation may request a hearing within 60 days following the notification of violation or pay the penalty pursuant to the notice of violation, but a payment or fee may not be required before the hearing requested by the person. The notice of violation must be accompanied by, or direct the person to a website that provides, information on the person's right to request a hearing and on all court costs related thereto and a form to request a hearing.<sup>17</sup>

If the registered owner of the vehicle does not submit payment or otherwise contest the notice of violation within 60 days of being notified, the traffic infraction enforcement officer must issue and send by certified mail a uniform traffic citation to the registered owner. The citation must also include the photograph and statements described above regarding review of the photographic or video evidence. The report of a traffic infraction enforcement officer and images provided by a traffic infraction detector are admissible in court and provide a rebuttable presumption the vehicle was used in a violation. A traffic infraction enforcement officer must provide by electronic transmission a replica of the citation data to the court having jurisdiction over the alleged offense or its traffic violations bureau within five days after the issuance date of the citation to the violator.

#### <u>Defenses</u>

The registered owner of the motor vehicle is responsible for payment of the fine unless the owner can establish that the vehicle:<sup>21</sup>

- Passed through the intersection to yield the right-of-way to an emergency vehicle or as part of a funeral procession;
- Passed through the intersection at the direction of a law enforcement officer;
- Was, at the time of the violation, in the care, custody, or control of another person; or
- Received a uniform traffic citation for the alleged violation issued by a law enforcement officer.

An additional defense is available if the motor vehicle's owner was deceased on or before the date the uniform traffic citation was issued.<sup>22</sup>

To establish any of these defenses, the owner of the vehicle must furnish an affidavit to the appropriate governmental entity that provides detailed information supporting an exemption as provided above, including relevant documents such as a police report (if the car had been reported stolen) or a copy of the uniform traffic citation, if issued. If the owner submits an affidavit that another driver was behind the wheel, the affidavit must contain the name, address, date of birth, and if known, the driver's license number, of the driver. A traffic citation may be issued to this person, and the affidavit from the registered owner may be used as evidence in a

<sup>&</sup>lt;sup>17</sup> Section 316.0083(1)(b)1.c., F.S.

<sup>&</sup>lt;sup>18</sup> Section 316.0083(1)(b), F.S.

<sup>&</sup>lt;sup>19</sup> Section 316.0083(1)(e), F.S.

<sup>&</sup>lt;sup>20</sup> Section 316.650(3)(c), F.S.

<sup>&</sup>lt;sup>21</sup> Section 316.0083(1)(d), F.S.

<sup>&</sup>lt;sup>22</sup> Section 316.0083(1)(d), F.S.

further proceeding regarding that person's alleged violation.<sup>23</sup> Submission of a false affidavit is a second degree misdemeanor.<sup>24</sup>

If a vehicle is leased, the owner of the leased vehicle is not responsible for paying the citation, nor required to submit an affidavit, if the motor vehicle is registered in the name of the lessee.<sup>25</sup> If a person presents documentation from the appropriate governmental entity that the citation was issued in error, the clerk of court may dismiss the case and may not charge for such service.<sup>26</sup>

A person is ordinarily issued four points against their driver's license for a violation of an official traffic control signal device.<sup>27</sup> However, no points may be imposed for violating an official traffic control device when enforced by a traffic infraction enforcement officer, and the violation may not be used for purposes of setting motor vehicle insurance rates.<sup>28</sup>

#### **School Speed Zones**

The FDOT establishes a uniform system of traffic control devices and pedestrian control devices for use on the streets and highways in the state surrounding all schools, public and private, and publishes a manual containing all such specifications and requirements. <sup>29</sup> Upon request from the appropriate local government, the FDOT must install and maintain such traffic and pedestrian control devices on state-maintained roads for all prekindergarten early-intervention schools that receive federal funding through the Headstart program. <sup>30</sup>

The FDOT is further required to maintain school zones located on state-maintained primary or secondary roads.<sup>31</sup> The FDOT may enter into agreements with counties or municipalities whereby the local governmental entities maintain specified school zones on state-maintained primary or secondary roads.<sup>32</sup> Counties are required to maintain school zones on county roads outside of municipalities, and municipalities are required to maintain school zones located in a municipality.<sup>33</sup>

## **School Speed Limits**

A school zone speed limit may not be less than 15 miles per hour except by local regulation. No school zone speed limit may be more than 20 miles per hour in an urbanized area. School zone speed limits may be in force only from 30 minutes before to 30 minutes after the periods of time when pupils are arriving or leaving a regularly scheduled breakfast program or school session.<sup>34</sup>

<sup>&</sup>lt;sup>23</sup> Section 316.0083(1)(d), F.S.

<sup>&</sup>lt;sup>24</sup> Section 316.0083(1)(d)5., F.S.

<sup>25</sup> Id.

<sup>&</sup>lt;sup>26</sup> Section 318.18(15), F.S.

<sup>&</sup>lt;sup>27</sup> Section 322.27(3)(d)6., F.S.

<sup>&</sup>lt;sup>28</sup> Id

<sup>&</sup>lt;sup>29</sup> Section 316.1895(1)(a), F.S.; Rule 14-15.012, F.A.C.

<sup>&</sup>lt;sup>30</sup> Section 316.1895(2), F.S.

<sup>&</sup>lt;sup>31</sup> Section 316.1895(3)(a), F.S.

<sup>&</sup>lt;sup>32</sup> Section 316.1895(3)(a), F.S.

<sup>&</sup>lt;sup>33</sup> Section 316.1895(3), F.S.

<sup>&</sup>lt;sup>34</sup> Section 316.1895(5), F.S.

## School Speed Zone Signage

Permanent signs designating school zones and school zone speed limits must be uniform in size and color and have the times during which the restrictive speed limit is enforced clearly designated thereon. Other devices, such as flashing beacons activated by a time clock, may be used as an alternative to posting the times during which the restrictive school speed limit is enforced.<sup>35</sup>

Portable signs designating school zones and school zone speed limits must be uniform in size and color. Such signs must be erected on the roadway only during those hours when pupils are arriving at and leaving regularly scheduled school sessions.<sup>36</sup> For any newly established school zone or any school zone in which the signing has been replaced, a sign stating "Speeding Fines Doubled" must be installed within the school zone.<sup>37</sup>

## School Speed Zone Fines

A person may not drive a vehicle in a school zone at a speed greater than that posted in the school zone.<sup>38</sup> A person exceeding the speed limit in a school zone or designated school crossing must pay a fine equal to double the standard amounts for exceeding the speed limit. Therefore, the fine in a school zone for exceeding the speed limit by:<sup>39</sup>

- 1-9 mph is \$50.
- 10-14 mph is \$200.
- 15-19 mph is \$300.
- 20-29 mph is \$350.
- 30 mph and above is \$500.

## III. Effect of Proposed Changes:

SB 410 authorizes a local government to install an automated speed detection system in a school speed zone and appoint traffic infraction enforcement officers to issue traffic citations to persons that are detected as exceeding a school zone speed limit by at least 10 miles per hour. Under the bill, a county or municipality may enforce school speed zones within 1 hour before, during the entirety of, and within 1 hour after a regularly scheduled school session. The bill authorizes a traffic infraction enforcement officer employed by a sheriff's department or police department of a municipality to issue a fine of \$158 or a traffic citation for violations of school speed zone requirements as detected by a speed detection system in a school speed zone. In order to use a speed detection system to enforce school speed zone requirements, the bill requires:

- The speed detection system to be permitted, placed, and installed in accordance with regulations developed by the Florida Department of Transportation (FDOT).
- The local government to notify the public of the speed detection system through a 30-day public awareness campaign.

<sup>&</sup>lt;sup>35</sup> Section 316.1895(6), F.S.

<sup>&</sup>lt;sup>36</sup> Section 316.1895(7), F.S.

<sup>&</sup>lt;sup>37</sup> Section 316.1895(6), F.S.

<sup>&</sup>lt;sup>38</sup> Section 316.1895(10), F.S.

<sup>&</sup>lt;sup>39</sup> Section 318.18(3), F.S.

• A notice of violation to be mailed to the registered owner of the motor vehicle alleged to be in violation within 30 days of the violation and include information regarding the right to pay a \$158 fine, review the evidence, request a hearing, or submit an affidavit identifying another person as the person in violation.

The bill provides that a traffic citation must be issued to a person who does not pay the fine or submit an affidavit identifying another person as the person in violation within 30 days of the notification of violation.

## **Traffic Safety Enforcement**

The bill modifies s. 316.0776, F.S., to authorize a speed detection system to be installed on a municipal or county road, or a state road when permitted by the FDOT, but must be placed and installed in accordance with regulations developed by the FDOT. The bill requires the FDOT to establish such placement and installation specifications by August 1, 2022. The bill adds a definition of a speed detection system to s. 316.003, F.S., defining a speed detection system as an automated system used to record a vehicle's speed using radar and to capture a photograph or video of a vehicle that exceeds the speed limit in force at the time of violation. However, the bill specifies that speed detection systems supplement the enforcement of school speed zones, and do not prohibit law enforcement officers from issuing citations for violations of school speed zones.

## Traffic Infraction Enforcement Officer

The bill modifies s. 316.1906, F.S., to define a "traffic infraction enforcement officer" as one who is employed or appointed and satisfies the requirements established in law for the designation by the Florida Department of Highway Safety and Motor Vehicles (DHSMV) of traffic infraction enforcement officers, with or without compensation, and who is vested with authority to enforce a violation of school speed zone requirements as detected by a speed detection system.

The bill authorizes a traffic infraction enforcement officer to review photographic or electronic images, streaming video, or evidence of the speed of a vehicle as measured by a speed detection system to satisfy existing legal requirements for the officer to make an independent visual determination that a vehicle is operating in excess of the applicable speed limit.

Authorizing traffic infraction enforcement officers to issue traffic citations through the use of speed detection systems may assist in the enforcement of speed limits.

## **School Speed Zones**

The bill modifies s. 316.008, F.S., to authorize a county or municipality to install, or contract with a vendor to install, a speed detection system within 1,000 feet of a school zone to enforce speed limits in school speed zones. Under the bill, a county or municipality may enforce school speed zones within 1 hour before, during the entirety of, and within 1 hour after a regularly scheduled school session through the use of a speed detection system for the measurement of speed and recording of photographs or videos for violations that are in excess of 10 miles per hour over the speed limit in force at the time of the violation.

The enforcement by a speed detection system of speed limits in school speed zones may improve the safety of pedestrians in school speed zones during the entire school day.

## School Speed Zone Signage

A school zone's compliance with the legal requirements for establishing, installing, maintaining, and providing notice of a school speed zone and speed detection system creates a rebuttable presumption that the school zone is being properly maintained, even if the school zone does not include a sign stating "Speeding Fines Doubled."

The bill requires the county or municipality that installs a speed detection system to notify the public, using FDOT uniform signals and devices, that a speed detection system may be in use and to specifically include notification of camera or video enforcement of violations. For speed detection systems enforcing traffic control requirements in school speed zones, a sign stating "Speeding Fines Doubled," is not required when a violation of school speed zone requirements is enforced by a speed detection system in a school speed zone.

When a local authority first begins a speed detection system program, the bill requires the authority to make a public announcement and conduct a public awareness campaign on the proposed use of speed detection systems at least 30 days before commencing enforcement under the speed detection system program and notify the public of the specific date on which the program will commence. During the 30-day public awareness campaign, the bill requires a motor vehicle operator found to have violated school speed zone requirements by a speed detection system to be issued a warning for the violation and provides that the motor vehicle operator is not liable for the doubled fine for exceeding the speed limit in a school zone.

The required signage and public awareness campaign may assist in ensuring drivers obey speed limits in school speed zones.

#### School Zone Speed Limits

The bill creates s. 316.1896, F.S., to provide for enforcement of school speed zone requirements through the use of a speed detection system. The bill authorizes a traffic infraction enforcement officer employed by a sheriff's department or police department of a municipality to issue a traffic citation for violations of school speed zone requirements as detected by a speed detection system in a school speed zone. The bill also authorizes a sheriff's department or police department of a municipality to designate employees as traffic infraction enforcement officers to enforce school speed zone requirements. The bill expressly does not prohibit:

- A review of information from a speed detection system by an authorized employee or agent
  of a county or municipality before issuance of the traffic citation by the traffic infraction
  enforcement officer.
- A county or municipality from issuing notifications to the registered owner of the motor vehicle regarding potential remedies available and opportunities to resolve the fine.

#### Notification of Violation

The bill prescribes the timeline for notifying a person of a violation of school speed zone requirements as detected by a speed detection system and the procedures for resolving the

violation. The bill specifies that the term "person" includes a natural person, the registered owner or co-owner of a motor vehicle, or the person identified in an affidavit as having actual care, custody, or control of the motor vehicle at the time of the violation. The bill requires that the notification of violation:

- Be sent by first-class mail to the registered owner of the vehicle within 30 days after the violation.
- Include a notice that the owner has the right to review, in person or remotely, the photographic or electronic images or streaming video and the evidence of the speed of the vehicle as measured by a speed detection system which constitute a rebuttable presumption against the owner of the vehicle.
- State the time and place or website where the images or video and evidence of speed may be examined and observed.
- Be accompanied by, or direct the person to a website that provides, information on the
  person's right to request a hearing and on all court costs related thereto and a form used for
  requesting a hearing.

## Affidavit of Dispute

In order to avoid court fees, costs, and the issuance of a traffic citation, the bill requires a person who receives a notification of violation to, within 30 days after the notification, either:

- Pay to the applicable county or municipality the penalty of \$158.
- Furnish an affidavit and supporting documentation establishing that:
  - The motor vehicle was, at the time of the violation, in the care, custody, or control of another person, including the name, address, date of birth, and, if known, the driver license number of the other person, or, if the vehicle was alleged stolen, the police report indicating that the motor vehicle was stolen;
  - A uniform traffic citation was issued by law enforcement to the driver of the motor vehicle for the alleged violation including the serial number of the uniform traffic citation; or
  - The motor vehicle's owner was deceased on or before the date that the uniform traffic citation was issued, as established by an affidavit submitted by the representative of the motor vehicle owner's estate or other designated person or family member.

If the motor vehicle's owner to whom a uniform traffic citation has been issued is deceased, the bill provides that the affidavit must include a certified copy of the owner's death certificate showing that the date of death occurred on or before the issuance of the uniform traffic citation and one of the following:

- A bill of sale or other document showing that the deceased owner's motor vehicle was sold
  or transferred after his or her death but on or before the date of the alleged violation.
- Documented proof that the registered license plate belonging to the deceased owner's vehicle
  was returned to the department or any branch office or authorized agent of the department
  after his or her death but on or before the date of the alleged violation.
- A copy of the police report showing that the deceased owner's registered license plate or motor vehicle was stolen after his or her death but on or before the date of the alleged violation.

The authority to submit an affidavit identifying an alternate violator may ensure registered motor vehicle owners are not unfairly fined.

## Request for Hearing

The bill alternatively authorizes a person to request a hearing within 30 days after the notification of violation and prohibits any requirement that the person submit a payment or fee before the hearing requested by the person. The bill provides that a person who initiates a proceeding to challenge the violation waives any challenge or dispute as to the delivery of the notification of violation.

#### Penalty

The bill modifies s. 318.18, F.S., to provide that a person cited for exceeding the speed limit in a school zone as indicated by a speed detection device and enforced by a traffic infraction enforcement officer must pay a fine of \$158. The bill modifies s. 322.27, F.S., to specify that no points may be imposed for a violation of unlawful speed in a school speed zone when enforced by a traffic infraction enforcement officer relying on a speed detection enforcement system in a school speed zone. The bill also provides that a violation of school speed zone requirements as detected by a speed detection system may not be used for purposes of setting motor vehicle insurance rates.

The bill requires penalties that are assessed and collected by the county or municipality, less the amount the county or municipality is specifically authorized by the bill to retain, to be paid by electronic funds transfer to the Department of Revenue weekly. The bill requires that, in addition to the payment, a detailed summary of the penalties remitted must be reported to the Department of Revenue. The bill requires that the \$158 fines collected by the county or municipality be remitted as follows:

- Sixty dollars must be remitted to the Department of Revenue for deposit into the General Revenue Fund.
- Eighty-four dollars must be retained by the county or municipality and be used to administer speed detection systems in school zones or other public safety initiatives.
- Four dollars must be remitted to the Department of Revenue for deposit into the Department of Law Enforcement Criminal Justice Standards and Training Trust Fund.
- Six dollars must be remitted to the public school district in which the violation occurred and
  be used for school security initiatives or to improve the safety of student walking conditions.
  Funds so remitted must be shared with charter schools in the district, based on each charter
  school's proportionate share of the district's total unweighted full-time equivalent student
  enrollment, and be used for school security initiatives or to improve the safety of student
  walking conditions.
- Four dollars must be remitted to the Department of Revenue for deposit into the General Revenue Fund for the benefit of the Coach Aaron Feis Guardian Program.

#### **Traffic Citation**

If, within 30 days after the notification of violation, the registered owner has not paid the fine, requested a hearing, or submitted an affidavit disputing the allegations, the bill requires a traffic

citation to be issued by mailing the traffic citation by certified mail to the first name appearing on the registration of the motor vehicle involved in the violation, unless the first name appearing on the registration is a business organization, in which case the second name appearing on the registration may be used. Except for the method of mailing, which must be first class for a notice of violation and certified mail for a traffic citation, the bill requires the traffic citation to conform to the notice requirements included within the notification of violation. The bill specifies that delivery of the traffic citation constitutes notification, and if a person initiates a proceeding to challenge the citation, the person waives any challenge or dispute as to the delivery of the traffic citation.

The bill amends s. 316.650, F.S., to require a traffic infraction enforcement officer to provide by electronic transmission a replica of the traffic citation data to the court having jurisdiction over the alleged offense or its traffic violations bureau within five days after the date of issuance of the traffic citation to the violator.

The bill provides in s. 318.14, F.S., that persons cited for violating school speed zone requirements as detected by a speed detection system are not required to sign and accept a citation indicating a promise to appear at a mandatory hearing. The bill provides that, if a hearing is requested, the traffic infraction enforcement officer must provide a replica of the traffic notice of violation data to the clerk for the local hearing officer having jurisdiction over the alleged offense within 14 days.

The bill authorizes an owner to avoid liability for paying the traffic citation by submitting an affidavit following the same requirements for challenging a notification of violation. The bill provides that the affidavit is admissible in a proceeding for the purpose of providing proof that the person identified in the affidavit was in actual care, custody, or control of the motor vehicle. The bill provides that the submission of a false affidavit is a misdemeanor of the second degree.

The bill also provides that the owner of a leased vehicle for which a traffic citation is issued for violating school speed zone requirements is not responsible for paying the traffic citation and is not required to submit an affidavit if the motor vehicle involved in the violation is registered in the name of the lessee of such motor vehicle.

The bill requires the issuing governmental entity, upon receipt of the affidavit and required documentation, to dismiss the citation and provide proof of such dismissal to the person who submitted the affidavit. Within 30 days of receipt of an affidavit, the bill requires the governmental entity to send a notification of violation to the person identified in the affidavit as having care, custody, or control of the motor vehicle at the time of the violation.

## **Hearing Procedures**

The bill specifies that a hearing to challenge a traffic citation issued by a traffic infraction enforcement officer for school speed zone violations must be conducted under the procedures established in law for traffic citations issued by traffic infraction enforcement officers and as follows:

• The DHSMV must publish and make available electronically to each county and municipality a model request for hearing form to assist each local government that is issuing

notifications of school speed zone violations resulting from the use of a speed detection system.

- The county or municipality electing to authorize traffic infraction enforcement officers to
  issue traffic citations must designate by resolution existing staff to serve as the clerk to the
  local hearing officer.
- Any person, referenced in the bill as the "petitioner," who elects to request a hearing must be scheduled for a hearing by the clerk to the local hearing officer. The clerk must furnish the petitioner with notice to be sent by first-class mail. Upon receipt of the notice, the petitioner may reschedule the hearing once by submitting a written request to reschedule to the clerk to the local hearing officer at least five calendar days before the day of the originally scheduled hearing. The petitioner may cancel his or her appearance before the local hearing officer by paying the penalty assessed, plus the administrative costs of \$50 as established in law, before the start of the hearing.
- All testimony at the hearing must be under oath and recorded. The local hearing officer must
  take testimony from a traffic infraction enforcement officer and the petitioner and may take
  testimony from others. The local hearing officer must review the photographic or electronic
  images or streaming video and the evidence of the speed of the vehicle as measured by the
  speed detection system. Formal rules of evidence do not apply, but due process must be
  observed and govern the proceedings.
- At the conclusion of the hearing, the local hearing officer must determine whether a violation of school speed zone requirements occurred and either uphold or dismiss the violation. The local hearing officer must issue a final administrative order including the determination and, if the notification of violation is upheld, require the petitioner to pay the penalty previously assessed, and may also require the petitioner to pay county or municipal costs not to exceed \$250 as established in law. The final administrative order must be mailed to the petitioner by first-class mail.
- An aggrieved party may, within 30 days of the date of the final administrative order, appeal to the circuit court. Such an appeal does not initiate a new hearing, but is limited to appellate review of the record created before the enforcement board.

The bill provides that the photographic or electronic images, the streaming video evidence, and the evidence of the speed of the vehicle as measured by a speed detection system attached to or referenced in the traffic citation are evidence of a violation of school speed zone requirements and are admissible in any proceeding to enforce school speed zone requirements. The bill further provides that the images or video and evidence of speed raise a rebuttable presumption that the motor vehicle named in the report or shown in the images or video was used in violation of school speed zone requirements.

The bill provides that a speed detection system is exempt from the design requirements for radar units established by the DHSMV. Instead, the bill requires a speed detection system to have the ability to perform self-tests as to its detection accuracy, which must be performed at least once every 30 days. The bill requires the law enforcement agency, or an agent acting on behalf of the law enforcement agency, that is operating a speed detection system to maintain a log of the results of the system's self-tests, and to perform an independent calibration test on the speed detection system at least once every 12 months. The bill provides that the self-test logs, as well as the results of the annual calibration test, are admissible in any court proceeding for a traffic

citation issued for a violation of school speed zone requirements as detected by a speed detection system.

The hearing procedures and evidentiary measures included in the bill may assist in supporting the fair administration of the enforcement of school speed zone requirements by a speed detection system and a traffic infraction enforcement officer.

The bill takes effect upon becoming law.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

## V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

SB 410 will generate an indeterminable amount of revenue for private companies that manufacture and install speed detection systems.<sup>40</sup>

C. Government Sector Impact:

If a county or municipality elects to begin a speed detection system program the bill may have a positive fiscal impact on state government revenues by increasing enforcement of

<sup>&</sup>lt;sup>40</sup> Florida Department of Education, 2022 Agency Bill Analysis of SB 410 (Oct. 13, 2021), at 4.

school speed zone limits resulting in more fines being remitted to the General Revenue Fund.

If a county or municipality elects to begin a speed detection system program the bill may have a positive fiscal impact on local governments by increasing enforcement of school speed zone limits resulting in more fines being remitted to the county or municipality and school district where the violation occurred.

Local government costs associated with using speed detection equipment in school zones may vary depending on the unique needs and circumstances in each county or municipality. Costs may be influenced by numerous factors, such as equipment choices, operational and administrative decisions made by the county or municipality, and contractual agreements with vendors.<sup>41</sup>

## VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 316.003, 316.008, 316.0776, 316.1906, 318.18, 322.27, 316.306, 316.640, 316.650, 318.14, 318.21, and 655.960.

This bill creates section 316.1896 of the Florida Statutes.

#### IX. Additional Information:

## A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

<sup>&</sup>lt;sup>41</sup> Florida Department of Education, 2022 Agency Bill Analysis of SB 410 (Oct. 13, 2021), at 4.

By Senator Rodriguez

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A bill to be entitled An act relating to photographic enforcement of school zone speed limits; amending s. 316.003, F.S.; defining the term "speed detection system"; amending s. 316.008, F.S.; authorizing counties and municipalities to enforce school speed zones through the use of speed detection systems; providing a rebuttable presumption; authorizing counties and municipalities to install, or contract with a vendor to install, speed detection systems; amending s. 316.0776, F.S.; authorizing the installation of speed detection systems on state roads, when permitted by the Department of Transportation, and on streets and highways under the jurisdiction of counties and municipalities, in accordance with certain placement and installation specifications; requiring the department to establish such specifications by a certain date; requiring counties and municipalities that install speed detection systems to provide certain notification to the public; providing signage requirements; requiring counties and municipalities that have never conducted a speed detection system program to conduct a public awareness campaign before commencing enforcement using such system; providing penalties in effect during the public awareness campaign; creating s. 316.1896, F.S.; authorizing counties and municipalities to authorize traffic infraction enforcement officers to issue certain traffic citations; providing construction; providing notification requirements and procedures;

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30 authorizing a person who receives a notification of 31 violation to request a hearing within a specified 32 timeframe; defining the term "person"; providing for 33 waiver of challenge or dispute as to the delivery of 34 the notification of violation; requiring counties and 35 municipalities to pay certain funds to the Department 36 of Revenue; providing for the distribution of funds; 37 providing requirements for issuance of a traffic 38 citation; providing for waiver of challenge or dispute 39 as to the delivery of the traffic citation; providing 40 notification requirements and procedures; specifying 41 that the registered owner of a motor vehicle is responsible and liable for paying a traffic citation; 42 4.3 providing exceptions; requiring an owner of a motor vehicle to furnish an affidavit under certain 45 circumstances; specifying requirements for such 46 affidavit; providing a criminal penalty for submitting 47 a false affidavit; providing that certain images or 48 video and evidence of speed are admissible in certain 49 proceedings; providing a rebuttable presumption; 50 providing construction; providing requirements and 51 procedures for hearings; amending s. 316.1906, F.S.; 52 revising the definition of the term "officer"; 53 authorizing a traffic infraction enforcement officer 54 to satisfy a certain requirement by reviewing certain 55 images or video and evidence of speed; providing 56 requirements for speed detection systems; requiring a 57 law enforcement agency and its agents operating a 58 speed detection system to maintain a log of results of

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the system's self-tests; requiring a law enforcement agency and its agents to perform independent calibration tests of such systems; providing that self-test logs and calibration test results are admissible in certain court proceedings; amending s. 318.18, F.S.; providing penalties; amending s. 322.27, F.S.; prohibiting points from being imposed against a driver license for certain infractions enforced by a traffic infraction enforcement officer; prohibiting such infractions from being used to set motor vehicle insurance rates; amending ss. 316.306, 316.640, 316.650, 318.14, 318.21, and 655.960, F.S.; conforming cross-references and provisions to changes made by the act; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Present subsections (82) through (109) of section 316.003, Florida Statutes, are redesignated as subsections (83) through (110), respectively, a new subsection (82) is added to that section, and subsection (64) of that section is amended, to read:

316.003 Definitions.—The following words and phrases, when used in this chapter, shall have the meanings respectively ascribed to them in this section, except where the context otherwise requires:

(64) PRIVATE ROAD OR DRIVEWAY.—Except as otherwise provided in paragraph (88)(b) (87)(b), any privately owned way or place used for vehicular travel by the owner and those having express

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| 88  | or implied permission from the owner, but not by other persons.  |
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| 89  | (82) SPEED DETECTION SYSTEM.—An automated system used to         |
| 90  | record a vehicle's speed using radar and to capture a photograph |
| 91  | or video of a vehicle that exceeds the speed limit in force at   |
| 92  | the time of violation.   |
| 93  | Section 2. Subsection (9) is added to section 316.008,           |
| 94  | Florida Statutes, to read:                                       |
| 95  | 316.008 Powers of local authorities                              |
| 96  | (9) (a) A county or municipality may enforce school speed        |
| 97  | zones, as provided in s. 316.1895, within 1 hour before, during  |
| 98  | the entirety of, and within 1 hour after a regularly scheduled   |
| 99  | school session through the use of a speed detection system for   |
| 100 | the measurement of speed and recording of photographs or videos  |
| 101 | for violations that are in excess of 10 miles per hour over the  |
| 102 | speed limit in force at the time of the violation. A school      |
| 103 | zone's compliance with s. 316.1895, except for s. 316.1895(6)    |
| 104 | relating to a sign stating "Speeding Fines Doubled" as otherwise |
| 105 | specified in s. 316.0776, creates a rebuttable presumption that  |
| 106 | the school zone is being properly maintained.                    |
| 107 | (b) A county or municipality may install, or contract with       |
| 108 | a vendor to install, a speed detection system within 1,000 feet  |
| 109 | of a school zone to enforce speed limits in school speed zones,  |
| 110 | as provided in s. 316.1895.                                      |
| 111 | Section 3. Subsection (3) is added to section 316.0776,          |
| 112 | Florida Statutes, to read:                                       |
| 113 | 316.0776 Traffic infraction detectors; speed detection           |
| 114 | <pre>systems; placement and installation</pre>                   |
| 115 | (3) A speed detection system may be installed on a state         |
| 116 | road when permitted by the Department of Transportation and in   |

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accordance with placement and installation specifications
developed by the Department of Transportation. A speed detection
system may be installed on a street or highway under the
jurisdiction of a county or a municipality in accordance with

jurisdiction of a county or a municipality in accordance with
placement and installation specifications established by the
Department of Transportation. The Department of Transportation

shall establish such placement and installation specifications

124 by August 1, 2022.

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(a) If a county or municipality installs a speed detection system, the county or municipality must notify the public that a speed detection system may be in use and must specifically include notification of camera or video enforcement of violations. Such signage used to notify the public must meet the specifications for uniform signals and devices adopted by the Department of Transportation pursuant to s. 316.0745. For speed detection systems enforcing s. 316.1895 in school speed zones, this paragraph shall govern the signage notifying the public of the use of a speed detection system, and a sign stating "Speeding Fines Doubled," as provided in s. 316.1895(6), is not required when a violation of s. 316.1895 is enforced by a speed detection system in a school speed zone.

(b) If a county or municipality begins a speed detection system program in a county or municipality that has never conducted such a program, the respective county or municipality shall make a public announcement and conduct a public awareness campaign on the proposed use of speed detection systems at least 30 days before commencing enforcement under the speed detection system program and notify the public of the specific date on which the program will commence. During the 30-day public

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| 146 | awareness campaign about the speed detection system program, a                        |
|-----|---|
| 147 | motor vehicle operator found to have violated s. 316.1895 by a                        |
| 148 | speed detection system shall be issued a warning for the                              |
| 149 | violation and is not liable for the civil penalty imposed under                       |
| 150 | s. 318.18(3)(d).  |
| 151 | Section 4. Section 316.1896, Florida Statutes, is created                             |
| 152 | to read:  |
| 153 | 316.1896 School speed zones; speed detection system                                   |
| 154 | enforcement; penalties; appeal procedure  |
| 155 | (1) For purposes of administering this section, a county or                           |
| 156 | municipality may authorize a traffic infraction enforcement                           |
| 157 | officer under s. 316.640 to issue a traffic citation for a                            |
| 158 | violation of s. 316.1895 that occurs within 1 hour before,                            |
| 159 | during, or within 1 hour after a regularly scheduled school                           |
| 160 | session which is in excess of 10 miles per hour over the speed                        |
| 161 | $\underline{\text{limit}}$ in force at the time of the violation. Such violation must |
| 162 | be evidenced by a speed detection system. This subsection does                        |
| 163 | not prohibit a review of information from a speed detection                           |
| 164 | system by an authorized employee or agent of a county or                              |
| 165 | municipality before issuance of the traffic citation by the                           |
| 166 | $\underline{\text{traffic infraction enforcement officer. This subsection does not}}$ |
| 167 | prohibit a county or municipality from issuing notifications as                       |
| 168 | provided in subsection (2) to the registered owner of the motor                       |
| 169 | vehicle in violation of s. 316.1895.  |
| 170 | (2) Within 30 days after a violation, notification must be                            |
| 171 | sent to the registered owner of the motor vehicle involved in                         |
| 172 | the violation specifying the remedies available under s. 318.14                       |
| 173 | and that the violator must pay the penalty under s. 318.18(3)(d)                      |
| 174 | to the county or municipality, or furnish an affidavit in                             |

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| accordance with subsection (8), within 30 days after the date of |
| the notification of violation in order to avoid court fees,      |
| costs, and the issuance of a traffic citation. The notification  |
| of violation must:   |
| (a) Be sent by first-class mail.                                 |
| (b) Include a notice that the owner has the right to             |
| review, in person or remotely, the photographic or electronic    |
| images or streaming video and the evidence of the speed of the   |
| vehicle as measured by a speed detection system which constitute |
| a rebuttable presumption against the owner of the vehicle.       |
| (c) State the time when and place or website where the           |
| images or video and evidence of speed may be examined and        |
| observed.  |
| (3) Notwithstanding any other law, a person who receives a       |
| notification of violation under this section may request a       |
| hearing within 30 days after the notification of violation or    |
| nay the negalty pursuant to the netification of violation but a  |

notification of violation under this section may request a hearing within 30 days after the notification of violation or pay the penalty pursuant to the notification of violation, but a payment or fee may not be required before the hearing requested by the person. The notification of violation must be accompanied by, or direct the person to a website that provides, information on the person's right to request a hearing and on all court costs related thereto and a form used for requesting a hearing. As used in this subsection, the term "person" includes a natural person, the registered owner or co-owner of a motor vehicle, or the person identified in an affidavit as having actual care, custody, or control of the motor vehicle at the time of the violation.

(4) If the registered owner or co-owner of the motor vehicle; the person designated as having care, custody, or

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control of the motor vehicle at the time of the violation; or an authorized representative of the owner, co-owner, or designated person initiates a proceeding to challenge the violation, such person waives any challenge or dispute as to the delivery of the notification of violation.

(5) Penalties assessed and collected by the county or

- municipality authorized to collect the funds provided for in this section, less the amount retained by the county or municipality pursuant to paragraph (b), shall be paid to the Department of Revenue weekly. Payment by the county or municipality to the state must be made by means of electronic funds transfer. In addition to the payment, a detailed summary of the penalties remitted shall be reported to the Department of Revenue. Penalties to be assessed and collected by the county or municipality as established in s. 318.18(3)(d) shall be remitted as follows:
- (b) Eighty-four dollars shall be retained by the county or municipality and shall be used to administer speed detection systems in school zones or other public safety initiatives.
- (c) Four dollars shall be remitted to the Department of

  Revenue for deposit into the Department of Law Enforcement

  Criminal Justice Standards and Training Trust Fund.

(d) Six dollars shall be remitted to the public school district in which the violation occurred and shall be used for school security initiatives or to improve the safety of student walking conditions. Funds remitted under this paragraph shall be shared with charter schools in the district, based on each

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charter school's proportionate share of the district's total
unweighted full-time equivalent student enrollment, and shall be
used for school security initiatives or to improve the safety of
student walking conditions.

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- (e) Four dollars shall be remitted to the Department of Revenue for deposit into the General Revenue Fund for the benefit of the Coach Aaron Feis Guardian Program.
- (6) A traffic citation shall be issued by mailing the traffic citation by certified mail to the address of the registered owner of the motor vehicle involved in the violation if payment has not been made within 30 days after notification under subsection (2), if the registered owner has not requested a hearing as authorized under subsection (3), or if the registered owner has not submitted an affidavit in accordance with subsection (8).
- (a) Delivery of the traffic citation constitutes
  notification under this subsection. If the registered owner or
  co-owner of the motor vehicle; the person designated as having
  care, custody, or control of the motor vehicle at the time of
  the violation; or a duly authorized representative of the owner,
  co-owner, or designated person initiates a proceeding to
  challenge the citation pursuant to this section, such person
  waives any challenge or dispute as to the delivery of the
  traffic citation.
- (b) In the case of joint ownership of a motor vehicle, the traffic citation shall be mailed to the first name appearing on the motor vehicle registration, unless the first name appearing on the registration is a business organization, in which case the second name appearing on the registration may be used.

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| 262 | (c) Included with the notification to the registered owner     |
| 263 | of the motor vehicle involved in the infraction shall be a     |
| 264 | notice that the owner has a right to review, in person or      |
| 265 | remotely, the photographic or electronic images or streaming   |
| 266 | video and the evidence of the speed of the vehicle as measured |
| 267 | by a speed detection system which constitute a rebuttable      |
| 268 | presumption against the owner of the vehicle. The notice must  |
| 269 | state the time when and place or website where the images or   |
| 270 | video and evidence of speed may be examined and observed.      |
| 271 | (7) The registered owner of the motor vehicle involved in      |
| 272 | the violation is responsible and liable for paying the uniform |
| 273 | traffic citation issued for a violation of s. 316.1895 unless  |
| 274 | the owner can establish that:                                  |
| 275 | (a) The motor vehicle was, at the time of the violation, in    |
| 276 | the care, custody, or control of another person;               |
| 277 | (b) A uniform traffic citation was issued by law               |
| 278 | enforcement to the driver of the motor vehicle for the alleged |
| 279 | violation of s. 316.1895; or                                   |
| 280 | (c) The motor vehicle's owner was deceased on or before the    |
| 281 | date that the uniform traffic citation was issued, as          |
| 282 | established by an affidavit submitted by the representative of |
| 283 | the motor vehicle owner's estate or other designated person or |
| 284 | family member.   |
| 285 | (8) To establish such facts under subsection (7), the          |
| 286 | registered owner of the motor vehicle shall, within 30 days    |
| 287 | after the date of issuance of the traffic citation, furnish to |
| 288 | the appropriate governmental entity an affidavit setting forth |
| 289 | detailed information supporting an exception under subsection  |

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(7).

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- (a) An affidavit supporting an exemption under paragraph (7) (a) must include the name, address, date of birth, and, if known, the driver license number of the person who leased, rented, or otherwise had care, custody, or control of the motor vehicle at the time of the alleged violation. If the motor vehicle was stolen at the time of the alleged violation, the affidavit must include the police report indicating that the motor vehicle was stolen.
- (b) If a uniform traffic citation for a violation of s. 316.1895 was issued at the location of the violation by a law enforcement officer, the affidavit must include the serial number of the uniform traffic citation.
- (c) If the motor vehicle's owner to whom a uniform traffic citation has been issued is deceased, the affidavit must include a certified copy of the owner's death certificate showing that the date of death occurred on or before the issuance of the uniform traffic citation and one of the following:
- 1. A bill of sale or other document showing that the deceased owner's motor vehicle was sold or transferred after his or her death but on or before the date of the alleged violation.
- 2. Documented proof that the registered license plate belonging to the deceased owner's vehicle was returned to the department or any branch office or authorized agent of the department after his or her death but on or before the date of the alleged violation.
- 3. A copy of the police report showing that the deceased owner's registered license plate or motor vehicle was stolen after his or her death but on or before the date of the alleged violation.

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| 321 | Upon receipt of the affidavit and documentation required under   |
| 322 | this paragraph, the governmental entity must dismiss the         |
| 323 | citation and provide proof of such dismissal to the person who   |
| 324 | submitted the affidavit.   |
| 325 | (9) Upon receipt of an affidavit, the person designated as       |
| 326 | having care, custody, or control of the motor vehicle at the     |
| 327 | time of the violation may be issued a notification of violation  |
| 328 | pursuant to subsection (2) for a violation of s. 316.1895. The   |
| 329 | affidavit is admissible in a proceeding pursuant to this section |
| 330 | for the purpose of providing proof that the person identified in |
| 331 | the affidavit was in actual care, custody, or control of the     |
| 332 | motor vehicle. The owner of a leased vehicle for which a traffic |
| 333 | citation is issued for a violation of s. 316.1895 is not         |
| 334 | responsible for paying the traffic citation and is not required  |
| 335 | to submit an affidavit as specified in this subsection if the    |
| 336 | motor vehicle involved in the violation is registered in the     |
| 337 | name of the lessee of such motor vehicle.                        |
| 338 | (10) If a county or municipality receives an affidavit           |
| 339 | under subsection (8), the notification of violation required     |
| 340 | under subsection (2) must be sent to the person identified in    |
| 341 | the affidavit within 30 days after receipt of the affidavit.     |
| 342 | (11) The submission of a false affidavit is a misdemeanor        |
| 343 | of the second degree, punishable as provided in s. 775.082 or s. |
| 344 | 775.083.   |
| 345 | (12) The photographic or electronic images, the streaming        |
| 346 | video evidence, and the evidence of the speed of the vehicle as  |
| 347 | measured by a speed detection system attached to or referenced   |

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in the traffic citation are evidence of a violation of s.

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| 349 | 316.1895 and are admissible in any proceeding to enforce this    |
| 350 | section. The images or video and evidence of speed raise a       |
| 351 | rebuttable presumption that the motor vehicle named in the       |
| 352 | report or shown in the images or video was used in violation of  |
| 353 | s. 316.1895.   |
| 354 | (13) This section supplements the enforcement of s.              |
| 355 | 316.1895 by law enforcement officers and does not prohibit a law |
| 356 | enforcement officer from issuing a traffic citation for a        |
| 357 | violation of s. 316.1895.  |
| 358 | (14) A hearing under this section shall be conducted under       |
| 359 | the procedures established by s. 316.0083(5) and as follows:     |
| 360 | (a) The department shall publish and make available              |
| 361 | electronically to each county and municipality a model request   |
| 362 | for hearing form to assist each local government administering   |
| 363 | this section.  |
| 364 | (b) The county or municipality electing to authorize             |
| 365 | traffic infraction enforcement officers to issue traffic         |
| 366 | citations under subsection (6) shall designate by resolution     |
| 367 | existing staff to serve as the clerk to the local hearing        |
| 368 | officer.   |
| 369 | (c) Any person, herein referred to as the "petitioner," who      |
| 370 | elects to request a hearing under subsection (3) shall be        |
| 371 | scheduled for a hearing by the clerk to the local hearing        |
| 372 | officer. The clerk must furnish the petitioner with notice to be |
| 373 | sent by first-class mail. Upon receipt of the notice, the        |
| 374 | petitioner may reschedule the hearing once by submitting a       |
| 375 | written request to reschedule to the clerk to the local hearing  |
| 376 | officer at least 5 calendar days before the day of the           |
| 377 | originally scheduled hearing. The petitioner may cancel his or   |

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| 378 | her appearance before the local hearing officer by paying the    |
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| 379 | penalty assessed under subsection (2), plus the administrative   |
| 380 | costs established in s. 316.0083(5)(c), before the start of the  |
| 381 | hearing.   |
| 382 | (d) All testimony at the hearing shall be under oath and         |
| 383 | shall be recorded. The local hearing officer shall take          |
| 384 | testimony from a traffic infraction enforcement officer and the  |
| 385 | petitioner and may take testimony from others. The local hearing |
| 386 | officer shall review the photographic or electronic images or    |
| 387 | streaming video and the evidence of the speed of the vehicle as  |
| 388 | measured by a speed detection system made available under        |
| 389 | paragraph (2)(b). Formal rules of evidence do not apply, but due |
| 390 | process shall be observed and govern the proceedings.            |
| 391 | (e) At the conclusion of the hearing, the local hearing          |
| 392 | officer shall determine whether a violation under this section   |
| 393 | occurred and shall uphold or dismiss the violation. The local    |
| 394 | hearing officer shall issue a final administrative order         |
| 395 | including the determination and, if the notification of          |
| 396 | violation is upheld, require the petitioner to pay the penalty   |
| 397 | previously assessed under subsection (2), and may also require   |
| 398 | the petitioner to pay county or municipal costs not to exceed    |
| 399 | the amount established in s. 316.0083(5)(e). The final           |
| 400 | administrative order shall be mailed to the petitioner by first- |
| 401 | class mail.  |
| 402 | (f) An aggrieved party may appeal a final administrative         |
| 403 | order consistent with the process provided in s. 162.11.         |
| 404 | Section 5. Paragraph (d) of subsection (1) and paragraph         |
| 405 | (b) of subsection (2) of section 316.1906, Florida Statutes, are |
| 406 | amended, and subsection (3) is added to that section, to read:   |

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316.1906 Radar speed-measuring devices; evidence, admissibility.—

(1) DEFINITIONS.-

- (d) "Officer" means anv:
- 1. "Law enforcement officer" who is elected, appointed, or employed full time by any municipality or the state or any political subdivision thereof; who is vested with the authority to bear arms and make arrests; and whose primary responsibility is the prevention and detection of crime or the enforcement of the penal, criminal, traffic, or highway laws of the state;
- 2. "Part-time law enforcement officer" who is employed or appointed less than full time, as defined by an employing agency, with or without compensation; who is vested with authority to bear arms and make arrests; and whose primary responsibility is the prevention and detection of crime or the enforcement of the penal, criminal, traffic, or highway laws of the state; or
- 3. "Auxiliary law enforcement officer" who is employed or appointed, with or without compensation; who aids or assists a full-time or part-time law enforcement officer; and who, while under the direct supervision of a full-time or part-time law enforcement officer, has the authority to arrest and perform law enforcement functions.
- 4. "Traffic infraction enforcement officer" who is employed or appointed and satisfies the requirements of s.

  316.640(1)(b)3., with or without compensation, and who is vested with authority to enforce a violation of s. 316.1895 pursuant to s. 316.1896.
  - (2) Evidence of the speed of a vehicle measured by any

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| 436 | radar speed-measuring device shall be inadmissible in any                              |
| 437 | proceeding with respect to an alleged violation of provisions of                       |
| 438 | law regulating the lawful speed of vehicles, unless such                               |
| 439 | evidence of speed is obtained by an officer who:                                       |
| 440 | (b) Has made an independent visual determination that the                              |
| 441 | vehicle is operating in excess of the applicable speed limit. $\underline{\mathtt{A}}$ |
| 442 | traffic infraction enforcement officer may satisfy this                                |
| 443 | paragraph through a review of photographic or electronic images,                       |
| 444 | streaming video, or evidence of the speed of the vehicle as                            |
| 445 | measured by a speed detection system.  |
| 446 | (3) A speed detection system is exempt from the design                                 |
| 447 | requirements for radar units established by the department. A                          |
| 448 | speed detection system must have the ability to perform self-                          |
| 449 | tests as to its detection accuracy. The system must perform a                          |
| 450 | self-test at least once every 30 days. The law enforcement                             |
| 451 | agency, or an agent acting on behalf of the law enforcement                            |
| 452 | agency, operating a speed detection system shall maintain a log                        |
| 453 | of the results of the system's self-tests. The law enforcement                         |
| 454 | agency, or an agent acting on behalf of the law enforcement                            |
| 455 | agency, operating a speed detection system shall also perform an                       |
| 456 | independent calibration test on the speed detection system at                          |
| 457 | least once every 12 months. The self-test logs, as well as the                         |
| 458 | results of the annual calibration test, are admissible in any                          |
| 459 | court proceeding for a traffic citation issued for a violation                         |
| 460 | of s. 316.1895 enforced pursuant to s. 316.1896.                                       |
| 461 | Section 6. Present paragraphs (d) through (h) of subsection                            |
| 462 | (3) of section 318.18, Florida Statutes, are redesignated as                           |
| 463 | paragraphs (e) through (i), respectively, and a new paragraph                          |

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(d) is added to that subsection to read:

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318.18 Amount of penalties.—The penalties required for a noncriminal disposition pursuant to s. 318.14 or a criminal offense listed in s. 318.17 are as follows:

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(d) Notwithstanding paragraphs (b) and (c), a person cited for exceeding the speed limit in a school zone as provided in s. 316.1895, when enforced by a traffic infraction enforcement officer pursuant to s. 316.1896, shall pay a fine of \$158.

Section 7. Paragraph (d) of subsection (3) of section 322.27, Florida Statutes, is amended to read:

322.27 Authority of department to suspend or revoke driver license or identification card.—

- (3) There is established a point system for evaluation of convictions of violations of motor vehicle laws or ordinances, and violations of applicable provisions of s. 403.413(6)(b) when such violations involve the use of motor vehicles, for the determination of the continuing qualification of any person to operate a motor vehicle. The department is authorized to suspend the license of any person upon showing of its records or other good and sufficient evidence that the licensee has been convicted of violation of motor vehicle laws or ordinances, or applicable provisions of s. 403.413(6)(b), amounting to 12 or more points as determined by the point system. The suspension shall be for a period of not more than 1 year.
- (d) The point system shall have as its basic element a graduated scale of points assigning relative values to convictions of the following violations:
  - 1. Reckless driving, willful and wanton-4 points.
  - 2. Leaving the scene of a crash resulting in property

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39-00541-22 2022410 494 damage of more than \$50-6 points. 495 3. Unlawful speed, or unlawful use of a wireless 496 communications device, resulting in a crash-6 points. 497 4. Passing a stopped school bus: 498 a. Not causing or resulting in serious bodily injury to or 499 death of another-4 points. 500 b. Causing or resulting in serious bodily injury to or 501 death of another-6 points. 502 5. Unlawful speed: 503 a. Not in excess of 15 miles per hour of lawful or posted 504 speed-3 points. 505 b. In excess of 15 miles per hour of lawful or posted 506 speed-4 points. 507 c. No points shall be imposed for a violation of unlawful speed as provided in s. 316.1895 when enforced by a traffic infraction enforcement officer pursuant to s. 316.1896. In 509 addition, a violation of s. 316.1895 when enforced by a traffic 510 511 infraction enforcement officer pursuant to s. 316.1896 may not 512 be used for purposes of setting motor vehicle insurance rates. 513 6. A violation of a traffic control signal device as 514 provided in s. 316.074(1) or s. 316.075(1)(c)1.-4 points. However, no points shall be imposed for a violation of s. 516 316.074(1) or s. 316.075(1)(c)1. when a driver has failed to 517 stop at a traffic signal and when enforced by a traffic 518 infraction enforcement officer. In addition, a violation of s. 316.074(1) or s. 316.075(1)(c)1. when a driver has failed to 519 520 stop at a traffic signal and when enforced by a traffic 521 infraction enforcement officer may not be used for purposes of

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setting motor vehicle insurance rates.

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7. All other moving violations (including parking on a highway outside the limits of a municipality)-3 points. However, no points shall be imposed for a violation of s. 316.0741 or s. 316.2065(11); and points shall be imposed for a violation of s. 316.1001 only when imposed by the court after a hearing pursuant to s. 318.14(5).

8. Any moving violation covered in this paragraph, excluding unlawful speed and unlawful use of a wireless communications device, resulting in a crash-4 points.

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- 9. Any conviction under s. 403.413(6)(b)-3 points.
- 10. Any conviction under s. 316.0775(2)-4 points.
- 11. A moving violation covered in this paragraph which is committed in conjunction with the unlawful use of a wireless communications device within a school safety zone-2 points, in addition to the points assigned for the moving violation.

Section 8. Paragraph (a) of subsection (3) of section 316.306, Florida Statutes, is amended to read:

316.306 School and work zones; prohibition on the use of a wireless communications device in a handheld manner.—

(3) (a) 1. A person may not operate a motor vehicle while using a wireless communications device in a handheld manner in a designated school crossing, school zone, or work zone area as defined in s. 316.003(110) s. 316.003(109). This subparagraph shall only be applicable to work zone areas if construction personnel are present or are operating equipment on the road or immediately adjacent to the work zone area. For the purposes of this paragraph, a motor vehicle that is stationary is not being operated and is not subject to the prohibition in this paragraph.

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552 2. Effective January 1, 2020, a law enforcement officer may 553 stop motor vehicles and issue citations to persons who are 554 driving while using a wireless communications device in a 555 handheld manner in violation of subparagraph 1. 556 Section 9. Paragraph (a) of subsection (5) of section 316.640, Florida Statutes, is amended to read: 557 316.640 Enforcement.-The enforcement of the traffic laws of 558 559 this state is vested as follows: (5) (a) Any sheriff's department or police department of a 560 561 municipality may employ, as a traffic infraction enforcement 562 officer, any individual who successfully completes instruction in traffic enforcement procedures and court presentation through the Selective Traffic Enforcement Program as approved by the 564 565 Division of Criminal Justice Standards and Training of the Department of Law Enforcement, or through a similar program, but 567 who does not necessarily otherwise meet the uniform minimum standards established by the Criminal Justice Standards and 568 Training Commission for law enforcement officers or auxiliary 569 570 law enforcement officers under s. 943.13. Any such traffic 571 infraction enforcement officer who observes the commission of a 572 traffic infraction or, in the case of a parking infraction, who observes an illegally parked vehicle may issue a traffic 574 citation for the infraction when, based upon personal 575 investigation, he or she has reasonable and probable grounds to 576 believe that an offense has been committed which constitutes a 577 noncriminal traffic infraction as defined in s. 318.14. In 578 addition, any such traffic infraction enforcement officer may 579 issue a traffic citation under ss. 316.0083 and 316.1896  $\pm$ . 316.0083. For purposes of enforcing s. 316.0083, and s. 316.1895 580

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<u>pursuant to s. 316.1896</u> <u>s. 316.0083</u>, any sheriff's department or police department of a municipality may designate employees as traffic infraction enforcement officers. The traffic infraction enforcement officers must be physically located in the county of the respective sheriff's or police department.

Section 10. Paragraphs (a) and (c) of subsection (3) of section 316.650, Florida Statutes, are amended to read:

316.650 Traffic citations.-

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- (3) (a) Except for a traffic citation issued pursuant to s. 316.1001, ef s. 316.0083, or s. 316.1896, each traffic enforcement officer, upon issuing a traffic citation to an alleged violator of any provision of the motor vehicle laws of this state or of any traffic ordinance of any municipality or town, shall deposit the original traffic citation or, in the case of a traffic enforcement agency that has an automated citation issuance system, the chief administrative officer shall provide by an electronic transmission a replica of the citation data to a court having jurisdiction over the alleged offense or with its traffic violations bureau within 5 days after issuance to the violator.
- (c) If a traffic citation is issued under s. 316.0083 or s. 316.1896, the traffic infraction enforcement officer shall provide by electronic transmission a replica of the traffic citation data to the court having jurisdiction over the alleged offense or its traffic violations bureau within 5 days after the date of issuance of the traffic citation to the violator. If a hearing is requested, the traffic infraction enforcement officer shall provide a replica of the traffic notice of violation data to the clerk for the local hearing officer having jurisdiction

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over the alleged offense within 14 days. 611 Section 11. Subsection (2) of section 318.14, Florida 612 Statutes, is amended to read: 613 318.14 Noncriminal traffic infractions; exception; procedures .-615 (2) Except as provided in ss. 316.1001(2), and 316.0083, 616 and 316.1896, any person cited for a violation requiring a mandatory hearing listed in s. 318.19 or any other criminal traffic violation listed in chapter 316 must sign and accept a 618 619 citation indicating a promise to appear. The officer may indicate on the traffic citation the time and location of the scheduled hearing and must indicate the applicable civil penalty established in s. 318.18. For all other infractions under this 622 section, except for infractions under s. 316.1001, the officer must certify by electronic, electronic facsimile, or written 625 signature that the citation was delivered to the person cited. This certification is prima facie evidence that the person cited 626 627 was served with the citation. 628 Section 12. Subsections (4), (5), and (15) of section 629 318.21, Florida Statutes, are amended to read: 630 318.21 Disposition of civil penalties by county courts.-All civil penalties received by a county court pursuant to the 631 632 provisions of this chapter shall be distributed and paid monthly 633 as follows: 634 (4) Of the additional fine assessed under s. 318.18(3)(g) 635 s. 318.18(3)(f) for a violation of s. 316.1301, 40 percent must 636 be remitted to the Department of Revenue for deposit in the 637 Grants and Donations Trust Fund of the Division of Blind

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Services of the Department of Education, and 60 percent must be

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distributed pursuant to subsections (1) and (2).

- (5) Of the additional fine assessed under  $\underline{s.\ 318.18\,(3)\,(g)}$   $\underline{s.\ 318.18\,(3)\,(f)}$  for a violation of s. 316.1303(1), 60 percent must be remitted to the Department of Revenue for deposit in the Grants and Donations Trust Fund of the Division of Vocational Rehabilitation of the Department of Education, and 40 percent must be distributed pursuant to subsections (1) and (2).
- (15) Of the additional fine assessed under  $\underline{s.\ 318.18\,(3)\,(f)}$  s.  $318.18\,(3)\,(e)$  for a violation of s. 316.1893, 50 percent of the moneys received from the fines shall be appropriated to the Agency for Health Care Administration as general revenue to provide an enhanced Medicaid payment to nursing homes that serve Medicaid recipients with brain and spinal cord injuries. The remaining 50 percent of the moneys received from the enhanced fine imposed under  $\underline{s.\ 318.18\,(3)\,(f)}$  s.  $318.18\,(3)\,(e)$  shall be remitted to the Department of Revenue and deposited into the Department of Health Emergency Medical Services Trust Fund to provide financial support to certified trauma centers in the counties where enhanced penalty zones are established to ensure the availability and accessibility of trauma services. Funds deposited into the Emergency Medical Services Trust Fund under this subsection shall be allocated as follows:
- (a) Fifty percent shall be allocated equally among all Level I, Level II, and pediatric trauma centers in recognition of readiness costs for maintaining trauma services.
- (b) Fifty percent shall be allocated among Level I, Level II, and pediatric trauma centers based on each center's relative volume of trauma cases as calculated using the hospital discharge data collected pursuant to s. 408.061.

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| 668 | Section 13. Subsection (1) of section 655.960, Florida                         |
| 669 | Statutes, is amended to read:  |
| 670 | 655.960 Definitions; ss. 655.960-655.965.—As used in this                      |
| 671 | section and ss. 655.961-655.965, unless the context otherwise                  |
| 672 | requires:  |
| 673 | (1) "Access area" means any paved walkway or sidewalk which                    |
| 674 | is within 50 feet of any automated teller machine. The term does               |
| 675 | not include any street or highway open to the use of the public,               |
| 676 | as defined in <u>s. 316.003(88)(a)</u> or (b) <u>s. 316.003(87)(a)</u> or (b), |
| 677 | including any adjacent sidewalk, as defined in s. 316.003.                     |
| 678 | Section 14. This act shall take effect upon becoming a law.                    |
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# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

|             | Prep        | ared By: Th | e Professional | Staff of the Commit | tee on Education |  |
|-------------|-------------|-------------|----------------|---------------------|------------------|--|
| BILL:       | SB 418      |             |                |                     |                  |  |
| INTRODUCER: | Senators Pi | zzo and Jo  | ones           |                     |                  |  |
| SUBJECT:    | Assistive T | echnology   | Advisory Co    | ouncil              |                  |  |
| DATE:       | November    | 29, 2021    | REVISED:       |                     |                  |  |
| ANAL        | YST         | STAFF       | DIRECTOR       | REFERENCE           | ACTION           |  |
| 1. Palazesi |             | Bouck       |                | ED                  | Pre-meeting      |  |
| 2.          |             |             |                | CM                  |                  |  |
| 3.          |             |             |                | RC                  |                  |  |

## I. Summary:

SB 418 modifies the composition of the Florida Assistive Technology Advisory Council (Council), which is responsible for the comprehensive statewide program of technology related assistance for individuals with disabilities. The bill also:

- Removes the maximum limit on Council membership and modifies requirements specifying representation on the Council.
- Requires the appointment of a single chair of the Council.
- Modifies requirements for reappointments to the Council.
- Removes the designation of specific committees.
- Expands the Council's functions to include fundraising activities.

The bill takes effect on July 1, 2022.

## **II.** Present Situation:

Assistive technology helps people with disabilities live, work, learn and play as independently as possible. Assistive technology is any device, item, gadget, tool, hardware, or software used to increase, maintain, or improve the functional capabilities of both individuals of all ages who have disabilities and older adults who may find a need for assistance. Assistive technology provides people who have disabilities the option to access education and the workplace, to live within their communities, and enjoy recreational activities.<sup>1</sup>

<sup>&</sup>lt;sup>1</sup> Florida Alliance for Assistive Services & Technology, *What is Assistive Technology (A.T.)?* <a href="https://faast.org/">https://faast.org/</a> (last visited Nov. 18, 2021).

#### **Federal Law**

In 2004, the Assistive Technology Act of 1998 was amended by the Assistive Technology Act of 2004 (Act), to recognize the substantial progress that had been made in the development of assistive technology devices that benefit individuals with disabilities.<sup>2</sup> The Act required the Secretary of Education to support state grant programs that assist states in undertaking activities for maintaining and strengthening a permanent comprehensive statewide program of technology related assistance, for individuals with disabilities of all ages.<sup>3</sup> In addition, the Act required states to establish advisory councils for the purpose of consumer-response and consumer-driven advice to the state for planning of the implementation and evaluation of activities carried out through the grants made available by the act.<sup>4</sup>

The state implemented advisory council must be comprised of the following members:<sup>5</sup>

- Individuals with disabilities that use assistive technology or the family members or guardians of the individuals;
- A representative of a state center for Independent living;
- A representative of the state workforce development board established under section 101 of the Workforce Innovation and Opportunity Act;
- A representative of the State educational agency;
- Representatives of other state agencies, public agencies, or private organizations, as determined by the state.

Further, states are required to ensure a majority, not less than 51 percent, of the members of the advisory council, are members appointed as individuals with disabilities or family members or guardians of individuals with disabilities that use assistive technology.<sup>6</sup> The council must also be geographically representative of the state and reflect the diversity of the state.<sup>7</sup>

#### Florida Law

The Assistive Technology Advisory Council (Council) is responsible for ensuring consumer involvement in the creation, application, and distribution of technology-related assistance to and for persons who have disabilities. The Council acts as the board of directors and provides direction, through a not-for-profit corporation created by the Division of Vocational Rehabilitation (DVR) of the Department of Education, to Florida's Alliance for Assistive Services and Technology.

The Council may not exceed 27 members at any one time. The Council must be composed of the following members:<sup>10</sup>

<sup>&</sup>lt;sup>2</sup> 29 U.S.C. s. 3001, et. seq.

<sup>&</sup>lt;sup>3</sup> Pub. .L. No. 108-364 (Oct. 25, 2004).

<sup>&</sup>lt;sup>4</sup> 29 U.S.C. s. 3003(c)(2)(A).

<sup>&</sup>lt;sup>5</sup> 29 U.S.C. s 3003(c)(2)(B)(i).

<sup>&</sup>lt;sup>6</sup> 29 U.S.C. s. 3003(c)(2)(B)(ii)(I).

<sup>&</sup>lt;sup>7</sup> 29 U.S.C. s 3003(c)(2)(B)(iii).

<sup>&</sup>lt;sup>8</sup> Section. 413.407, F.S.

<sup>&</sup>lt;sup>9</sup> Section 413.407, F.S.(2)(a). Florida's Alliance for Assistive Services is a project sponsored by the Department of Education for the coordination and delivery of appropriate, cost-effective, state-of-the-art assistive technology services and devices. *Id.* <sup>10</sup> Section 413.407 (1)(a), F.S

• Individuals who have disabilities<sup>11</sup> and who are assistive technology consumers or family members or guardians of those individuals, who must make up a majority of the membership;

- Representatives of consumer organizations concerned with assistive technology;
- Representatives of business and industry, including the insurance industry, concerned with assistive technology;
- A representative of the Division of Vocational Rehabilitation;
- A representative of the Division of Blind Services;
- A representative of the Florida Independent Living Council;
- A representative of CareerSource Florida, Inc.;
- A representative of the Department of Education;
- Representatives of other state agencies that provide or coordinate services for persons with disabilities.

The Council is appointed by the Commissioner of Education from a list of candidates proposed by the director of the DVR.<sup>12</sup> The Council is required to appoint two co-chairs among the membership of the Council.<sup>13</sup> Members of the Council serve for a term of three years and cannot serve more than two consecutive terms, and a member that has served two consecutive terms must be retired from the council for at least one year prior to reappointment.<sup>14</sup>

Members of the Council are required to appoint committees made up of members of the council to focus on specific issues within the council's mandates. The Council's committees shall include, but are not limited to:<sup>15</sup>

- An interagency committee composed of those members representing state agencies. The interagency committee shall work towards the development of cooperative agreements among government agencies and perform such other duties as the council deems appropriate. The interagency committee's members shall assign staff from their respective agencies to the alliance, as an in-kind contribution for a specified period of time, to review federal and state legislation and agency policies and practices and to identify both facilitators of, and barriers to, accessibility and utilization of assistive technology services, devices, and funding sources.
- A technology-awareness committee to guide the council's public awareness, coordination, and collaboration activities.
- A public policy and advocacy committee to review federal and state legislation and agency
  policies and practices and to identify facilitators of and barriers to access and utilization of
  assistive technology services, devices, and funding sources.

# III. Effect of Proposed Changes:

SB 418 modifies s. 413.407, F.S., to revise the composition of the Florida Assistive Technology Council (Council) to allow only one representative of a consumer organization and one representative of business and industry, and authorizes a representative from a center for

<sup>&</sup>lt;sup>11</sup> A disability means a physical or mental impairment that constitutes or results in a substantial impediment to employment. Section 413.20(7), F.S.

<sup>&</sup>lt;sup>12</sup> Section 413.407(1)(b), F.S.

<sup>&</sup>lt;sup>13</sup> Section.413.407(1)(d), F.S.

<sup>&</sup>lt;sup>14</sup> Section 413.407(1)(e), F.S.

<sup>&</sup>lt;sup>15</sup> Section 413.407(2)(b), F.S.

independent living, rather than from the Florida Independent Living Council. The bill also provides that a representative from another state agency that provides or coordinates services for persons with disabilities can be added to the Council if requested by a majority vote of the Council members, that representative must be appointed by the head of the corresponding state agency. Finally, the bill removes the requirement that Council membership cannot exceed 27 members.

The bill further aligns the Council membership with federal requirements that members of the Council be geographically representative of the state, reflective of the diversity of the state's population with respect to race, ethnicity, age, gender, type of disability, and type of disability-related services and devices received. The bill directs the Council to elect a single chair of the council. The bill maintains the limit of two consecutive terms for members, but revises the number of years a council member must be retired from the Council after two terms to be reappointed, from one year to three years.

The bill deletes the requirement that Council members form a technology awareness committee and a public policy and advocacy committee. The bill removes the interagency committee, assigning the duties of the committee to the members representing state agencies. The bill also allows Council members to participate in fundraising activities on behalf of the Council, which could lead to additional funding for the Council.

The bill takes effect on July 1, 2022.

#### IV. Constitutional Issues:

None.

A.

|    | None.                                |
|----|--------------------------------------|
| B. | Public Records/Open Meetings Issues: |
|    | None.                                |
| C. | Trust Funds Restrictions:            |
|    | None.                                |
| D. | State Tax or Fee Increases:          |
|    | None.                                |
| E. | Other Constitutional Issues:         |

Municipality/County Mandates Restrictions:

|  | ۷ | <b>'</b> . | <b>Fiscal</b> | <b>Impact</b> | Statement: |
|--|---|------------|---------------|---------------|------------|
|--|---|------------|---------------|---------------|------------|

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

## VI. Technical Deficiencies:

None.

## VII. Related Issues:

None.

## VIII. Statutes Affected:

This bill substantially amends section 413.407 of the Florida Statutes.

## IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Pizzo

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38-00542-22 2022418

A bill to be entitled
An act relating to the Assistive Technology Advisory
Council; amending s. 413.407, F.S.; revising
provisions relating to the membership of and
appointments and reappointments to the Assistive
Technology Advisory Council; requiring council members
to select a chair from among the council membership;
revising provisions relating to committees appointed
to perform the council's functions; expanding the
council's functions to include fundraising activities;
providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 413.407, Florida Statutes, is amended to read:

413.407 Assistive Technology Advisory Council.—There is created the Assistive Technology Advisory Council, responsible for ensuring consumer involvement in the creation, application, and distribution of technology-related assistance to and for persons who have disabilities. The council shall fulfill its responsibilities through statewide policy development, both state and federal legislative initiatives, advocacy at both the state and federal levels level, planning of statewide resource allocations, policy-level management, and reviews of both consumer responsiveness and the adequacy of program service delivery, and by performing the functions listed in this section.

(1) (a) The council shall be composed of:

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 ${\bf CODING:}$  Words  ${\bf stricken}$  are deletions; words  ${\bf \underline{underlined}}$  are additions.

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1. Persons Individuals who have disabilities and who are assistive technology consumers or family members or guardians of those persons individuals.

2. A representative Representatives of a consumer

2022418

- 2.  $\underline{A}$  representative Representatives of  $\underline{a}$  consumer  $\underline{organization}$  organizations concerned with assistive technology.
- 3. <u>A representative</u> Representatives of business and industry, including the insurance industry, concerned with assistive technology.
- 4. A representative of the Division of Vocational Rehabilitation.

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- 5. A representative of the Division of Blind Services.
- 6. A representative of <u>a center for independent living</u> the Florida Independent Living Council.
  - 7. A representative of CareerSource Florida, Inc.
  - 8. A representative of the Department of Education.
- 9. A representative Representatives of any other state agency agencies that provides or coordinates provide or coordinates services for persons with disabilities, if requested by a majority vote of the council members.

Total membership on the council may not exceed 27 at any one time. A majority of the members shall be appointed in accordance with subparagraph 1.

- (b) Members of the council shall be appointed by the Commissioner of Education from a list of candidates proposed by the division director. However, a member who is a representative of a state agency shall be appointed by the head of that state agency.
  - (c) A majority of council members must shall be persons who

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have disabilities as defined in <u>s. 413.20 and</u> <del>s. 413.20(7)</del> who are <del>also</del> consumers of assistive technology or family members  $\underline{\text{or}}$  quardians of such persons.

8.3

- (d) Members of the council must be geographically representative of the state and reflect the diversity of the state's population with respect to race, ethnicity, gender, age, type of disability, and type of disability-related services and devices received.
- $\underline{\text{(e)-(d)}}$  The members of the council shall select  $\underline{\text{a chair}}$  two  $\underline{\text{co-chairs}}$  from among the membership of the council.
- 1. One co-chair may be selected from the group described in paragraph (c) and one co-chair shall be selected from the other council members.
- $\underline{\text{The chair}}$   $\underline{\text{No co-chair}}$  may  $\underline{\text{not}}$  be an elected member or an employee of a state agency or of any political subdivision of the state.
- (f)1.(e)1. Each member of the council shall serve for a term of not more than 3 years, except that a member appointed to fill a vacancy occurring <u>before</u> prior to the expiration of the term for which a predecessor was appointed shall be appointed for the remainder of such term.
- 2. A No member of the council may <u>not</u> serve more than two consecutive terms; however, any appointment under subparagraph 1., if for less than 18 months, <u>is shall</u> not be considered a term for the purposes of this section.
- 3. A member who has served two consecutive terms and has been retired from the council for at least 3 years 1 year may be reappointed to the council on the same basis as a new member.
  - (g) (f) Any vacancy occurring in the membership of the

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 ${f CODING: Words \ \underline{stricken} \ are \ deletions; \ words \ \underline{underlined} \ are \ additions.}$ 

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council shall be filled in the same manner as the original appointment. A vacancy does not affect the power of the remaining members to execute the duties of the council.

(2) In addition to the other functions specified in this section, the council shall:

(a) Act as the board of directors of a not-for-profit corporation created by the division. Through the corporation,

- corporation created by the division. Through the corporation, the council shall provide direction to <a href="the-Florida">the Florida</a> Florida's
  Alliance for Assistive Services and Technology, a project sponsored by the department for the coordination and delivery of appropriate, cost-effective, state-of-the-art assistive technology services and devices.
- (b) Appoint committees made up of members of the council to focus on specific issues within the council's mandate. Committees may request and accept in-kind contributions of personnel from public or private entities to supply such staffing as the committees deem necessary to carry out their individual mandates. These committees shall include, but are not limited to:
- 1. Members who are representatives of state agencies serving on the committees An interagency committee composed of those members representing state agencies. The interagency committee shall work towards the development of cooperative agreements among government agencies and perform such other duties as the council deems appropriate.
- 2. Members who are representatives of state agencies

  serving on the committees The interagency committee's members

  shall assign staff from their respective agencies to the

  alliance, as an in-kind contribution for a specified period of

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time, to review federal and state legislation and agency policies and practices and to identify both facilitators of, and barriers to, accessibility and utilization of assistive technology services, devices, and funding sources.

- 2. A technology awareness committee to guide the council's public awareness, coordination, and collaboration activities.
- 3. A public policy and advocacy committee to review federal and state legislation and agency policies and practices and to identify facilitators of and barriers to access and utilization of assistive technology services, devices, and funding sources.
- (c) Review and approve all reports, recommendations, and proposed actions of committee staff.
- (d) Appoint the executive director of the alliance who isThe executive director shall be responsible for the overall administration and day-to-day direction of the alliance, including the as well as supervision of all staff.
- (e) Annually review and approve the strategic or business plan of the alliance, as submitted by the executive director.
- (f) Submit an annual comprehensive report of the activities of the council, the corporation, and the alliance to the division director.
- (g) Perform such other functions, including fundraising activities, as the council determines to be appropriate which are comparable to functions performed by the council.
- (h) Convene at least four meetings each year in  $\underline{locations}$   $\underline{that}$  such places as it determines to be necessary to conduct council business and may conduct such forums or hearings as  $\underline{it}$   $\underline{the}$  council considers appropriate. The council shall make a report of each meeting which must contain  $\underline{shall}$   $\underline{include}$  a record

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 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

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| 146 | of its discussions and recommendations and must, all of which    |
|-----|--|
| 147 | reports shall be made available to the public.                   |
| 148 | (3) In accordance with Pub. L. No. 108-364, the council          |
| 149 | shall:   |
| 150 | (a) Investigate financing options that will increase access      |
| 151 | to and funding for assistive technology devices and assistive    |
| 152 | technology services.   |
| 153 | (b) Develop assistive technology demonstrations,                 |
| 154 | reutilization programs, and loan programs.                       |
| 155 | (c) Provide training and technical assistance in order to        |
| 156 | increase knowledge and awareness of the uses and benefits of     |
| 157 | assistive technology devices and assistive technology services.  |
| 158 | (d) Promote public awareness activities designed to provide      |
| 159 | information relating to the benefits of assistive technology     |
| 160 | devices and assistive technology services.                       |
| 161 | (e) Promote coordination and collaboration among public and      |
| 162 | private entities that are responsible for policies, procedures,  |
| 163 | or funding for the provision of assistive technology devices and |
| 164 | assistive technology services.                                   |
| 165 | Section 2. This act shall take effect July 1, 2022.              |
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# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

|             | Prep       | pared By: Th | e Professional | Staff of the Commit | tee on Education   |        |
|-------------|------------|--------------|----------------|---------------------|--------------------|--------|
| BILL:       | SB 480     |              |                |                     |                    |        |
| INTRODUCER: | Senator Bu | ırgess       |                |                     |                    |        |
| SUBJECT:    | Required I | nstruction i | in Public Sch  | ools                |                    |        |
| DATE:       | November   | 29, 2021     | REVISED:       |                     |                    |        |
| ANAL        | YST        | STAFF        | DIRECTOR       | REFERENCE           |                    | ACTION |
| 1. Jahnke   |            | Bouck        |                | ED                  | <b>Pre-meeting</b> |        |
| 2.          |            |              |                | AED                 |                    |        |
| 3.          |            |              |                | AP                  |                    | _      |

## I. Summary:

SB 480 requires public schools to provide instruction on social media literacy, and defines "social media" as a form of interactive electronic communication through an Internet website or application by which a user creates a service-specific identifying profile to connect with other users for the purpose of communicating and sharing information. Additionally, the bill requires district school boards to make social media literacy instructional material available online.

The bill has no impact on state revenues or expenditures. The bill may have a fiscal impact to school districts. See section V.

This bill is effective July 1, 2022.

#### II. Present Situation:

#### **Impacts of Social Media**

Social media plays an integral role in today's culture. Surveys show that ninety percent of teens ages 13-17 have used social media. Seventy-five percent of teenagers report having at least one active social media profile by age 17 and over two-thirds of teens have their own mobile devices with internet capabilities. There are benefits and potentials risks when using social media.

<sup>&</sup>lt;sup>1</sup> University of Nevada, Reno School of Medicine, *Teens and social media: When is it too much? (January 2019)*, <a href="https://med.unr.edu/news/archive/2019/coppes-teens-and-social-media">https://med.unr.edu/news/archive/2019/coppes-teens-and-social-media</a>, (last visited Nov. 19, 2021).

 <sup>&</sup>lt;sup>2</sup> Id.
 <sup>3</sup> American Academy of Child & Adolescent Psychiatry, Social Media and Teens (March 2018), <a href="https://www.aacap.org/AACAP/Families\_and\_Youth/Facts\_for\_Families/FFF-Guide/Social-Media-and-Teens-100.aspx">https://www.aacap.org/AACAP/Families\_and\_Youth/Facts\_for\_Families/FFF-Guide/Social-Media-and-Teens-100.aspx</a>, (last visited Nov. 19, 2021).

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Potential benefits of social media include:

- Staying connected to friends.
- Meeting new friends with shared interests.
- Finding community and support for specific activities.
- Sharing art work or music.
- Exploring and expressing themselves.

Potential risks of social media include:

- Exposure to harmful or inappropriate content.
- Exposure to dangerous people.
- Cyberbullying.
- Oversharing personal information.
- Exposure to excessive advertisements.
- Privacy concerns including the collection of data about teen users.
- Identity theft or being hacked.
- Interference with sleep, exercise, homework, or family activities.

### **Required Instruction in Schools**

The mission of Florida's K-20 education system is to allow its students to increase their proficiency by allowing them the opportunity to expand their knowledge and skills through rigorous and relevant learning opportunities.<sup>4</sup> Each district school board must provide appropriate instruction to ensure that students meet State Board of Education (SBE) adopted standards in the following subject areas: reading and other language arts, mathematics, science, social studies, foreign languages, health and physical education, and the arts.<sup>5</sup>

Instructional staff of public schools, <sup>6</sup> subject to the rules of the SBE and the district school board, must provide instruction in: <sup>7</sup>

- The history and content of the Declaration of Independence.
- The history, meaning, significance, and effect of the provisions of the Constitution of the United States.
- The arguments in support of adopting our republican form of government.
- Flag education, including proper flag display and flag salute.
- The elements of civil government.
- The history of the United States.
- The history of the Holocaust.
- The history of African Americans.
- The elementary principles of agriculture.
- The effects of alcoholic and intoxicating liquors and beverages and narcotics.
- Kindness to animals.

<sup>5</sup> In 2020, the SBE adopted new standards for English language arts and mathematics, called the Benchmarks for Excellent Student Thinking (BEST) standards. The English language arts standards implementation began with the 2021-2022 school year and implementation of the math standards begin in the 2022-2023 school year. Section 1003.42(1), F.S.

<sup>&</sup>lt;sup>4</sup> Section 1000.03(4), F.S.

<sup>&</sup>lt;sup>6</sup> Instructional staff of charter schools are exempt from this section of law. Section 1002.33(16), F.S.

<sup>&</sup>lt;sup>7</sup> Section 1003.42(2), F.S.

BILL: SB 480 Page 3

- The history of the state.
- The conservation of natural resources.
- Comprehensive health education.
- The study of Hispanic contributions to the United States.
- The study of women's contributions to the United States.
- The nature and importance of free enterprise to the United States economy.
- A character-development program in kindergarten through grade 12.
- The sacrifices that veterans and Medal of Honor recipients have made serving the country.

#### **Social Media Instruction in Schools**

Students are not required to receive instruction on social media. However, there is an instructional model for a social media course<sup>8</sup> available in CPALMS.<sup>9</sup> The purpose of the social media course is to enable students to develop fundamental skills in the use of social media across print, multimedia, web, and broadcast platforms, including ethical and legal uses.

The content should include, but not be limited to, the following:

- Demonstrating entry-level skills in digital communication and packaging them across the platforms/mediums of print, multimedia, online, and broadcast;
- Demonstrating fundamental skills in social media platforms and their uses; expressing social connections with maturity and complexity appropriate to writer, audience, purpose, and context;
- Using fundamental research skills and networking formats;
- Collaborating amongst peers; and
- Using effective listening, speaking, and viewing strategies with emphasis on the use of evidence to support or refute a claim in multimedia presentations, class discussions, and extended text discussions.

## III. Effect of Proposed Changes:

The bill amends s. 1003.42, F.S. to require instructional staff of public schools to provide instruction on social media literacy.

The bill defines "social media" as a form of interactive electronic communication through an Internet website or application by which a user creates a service-specific identifying profile to connect with other users of the Internet website or application for the purpose of communicating and sharing information, ideas, news, stories, opinions, images, and other content.

Requiring instruction on social media literacy could provide students with a better understanding of the benefits and risks of communicating and sharing information on social media platforms.

<sup>&</sup>lt;sup>8</sup> CPALMS, Course, *Social Media 1 (#1006375)*, <a href="https://www.cpalms.org/PreviewCourse/Preview/17758">https://www.cpalms.org/PreviewCourse/Preview/17758</a>, (last visited Nov. 19, 2021).

<sup>&</sup>lt;sup>9</sup> CPALMS is the State of Florida's official source for standards information and course descriptions. It provides access to thousands of standards-aligned, free, and high-quality instructional/educational resources that have been developed specifically for the standards and vetted through a rigorous review process. CPALMS, *About CPALMS*, <a href="http://www.cpalms.org/CPALMS/about\_us.aspx">http://www.cpalms.org/CPALMS/about\_us.aspx</a>, (last visited Nov. 19, 2021).

BILL: **SB** 480 Page 4

Additionally, the bill requires district school boards to make social media literacy instructional material available online and to notify parent of the material's online availability.

This bill is effective July 1, 2022.

| IV | . ( | Con  | etitu | tions | al I | ssues: |
|----|-----|------|-------|-------|------|--------|
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| Cons | stitutional Issues:  |  |  |  |
|------|--|--|--|--|
| A.   | Municipality/County Mandates Restrictions:   |  |  |  |
|      | None.  |  |  |  |
| B.   | Public Records/Open Meetings Issues:   |  |  |  |
|      | None.  |  |  |  |
| C.   | Trust Funds Restrictions:  |  |  |  |
|      | None.  |  |  |  |
| D.   | State Tax or Fee Increases:  |  |  |  |
|      | None.  |  |  |  |
| E.   | Other Constitutional Issues:   |  |  |  |
|      | None.  |  |  |  |
| Fisc | al Impact Statement:   |  |  |  |
| A.   | Tax/Fee Issues:  |  |  |  |
|      | None.  |  |  |  |
| B.   | Private Sector Impact:   |  |  |  |
|      | None.  |  |  |  |
| C.   | Government Sector Impact:  |  |  |  |
|      | For those school districts that do not already provide social media literacy instruction, there may be a cost associated with including this instruction in the required curriculum. |  |  |  |
| Tech | Technical Deficiencies:  |  |  |  |

# VI.

None.

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#### VII. **Related Issues:**

None.

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#### VIII. **Statutes Affected:**

This bill substantially amends section 1003.42 of the Florida Statutes.

#### **Additional Information:** IX.

A.

Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Burgess

20-00447B-22 2022480\_ A bill to be entitled

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An act relating to required instruction in public schools; amending s. 1003.42, F.S.; requiring members of the instructional staff of public schools to provide instruction on social media literacy; defining the term "social media"; requiring district school boards to make social media literacy instructional material available online; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (u) is added to subsection (2) of section 1003.42, Florida Statutes, to read:

1003.42 Required instruction.-

- (2) Members of the instructional staff of the public schools, subject to the rules of the State Board of Education and the district school board, shall teach efficiently and faithfully, using the books and materials required that meet the highest standards for professionalism and historical accuracy, following the prescribed courses of study, and employing approved methods of instruction, the following:
- (u) Social media literacy. For purposes of this paragraph, "social media" means a form of interactive electronic communication through an Internet website or application by which a user creates a service-specific identifying user profile to connect with other users of the Internet website or application for the purpose of communicating and sharing information, ideas, news, stories, opinions, images, and other

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content. District school boards shall make social media literacy
instructional material available online and notify parents of
the material's online availability.

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The State Board of Education is encouraged to adopt standards and pursue assessment of the requirements of this subsection. A character development program that incorporates the values of the recipients of the Congressional Medal of Honor and that is offered as part of a social studies, English Language Arts, or other schoolwide character building and veteran awareness initiative meets the requirements of paragraphs (s) and (t).

Section 2. This act shall take effect July 1, 2022.

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# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

| <br>ee on Education | Staff of the Commit | The Professional | Prepared By: Th                                   |                        |           |  |
|---------------------|---------------------|------------------|---|------------------------|-----------|--|
|                     |                     |                  | SB 506  | L:                     | BIL       |  |
|                     |                     |                  | Senator Diaz                                      | RODUCER:               | INT       |  |
|                     |                     | Program          | Hope Scholarship Pro                              | BJECT:                 | SUBJECT:  |  |
| <br>                |                     | 1 REVISED:       | November 29, 2021                                 | TE:                    | DA        |  |
| ACTION              | REFERENCE           | FF DIRECTOR      | YST STAFF   | ANALY                  |           |  |
| <b>Pre-meeting</b>  | ED                  | ek               | Bouck   | Sagues                 | 1. Sagues |  |
|                     | AED                 |                  |   |                        |           |  |
|                     | AP                  |                  |   | 3.                     |           |  |
|                     | ED<br>AED           | 1 REVISED:       | Hope Scholarship Pro November 29, 2021  YST STAFF | BJECT:<br>TE:<br>ANALY | SU<br>DA  |  |

## I. Summary:

SB 506 expands eligibility for the Hope Scholarship Program (Hope program) to include a student who attends a school overseen by a district school board that is subject to ongoing action initiated by the State Board of Education (SBE) for non-compliance with state law or state board rule.

The bill provides flexibility for parents to use program funds in a variety of ways through an education savings account (ESA) and makes a number of other modifications to the Hope program. In addition, the bill:

- Authorizes ESA funds to be used for instructional materials, curriculum, tuition and fees, fees for specified assessments, and contributions to the Stanley G. Tate Florida Prepaid College Program or Florida College Savings program, for an eligible student who opts to attend a private school.
- Specifies that a student subjected to a qualified incident is eligible for a Hope program scholarship, and that the student's parents must be notified of the scholarship option, regardless of the outcome of any investigation.
- Requires each school district and the Florida Department of Education (DOE) to publish specified information about the Hope program on the district's website. Additionally, the bill requires the DOE to:
  - Deny or terminate program participation upon a parent's failure to meet compliance requirements specified in the bill.
  - o Require each nonprofit scholarship funding organization (SFO) to verify specified expenditures before the distribution of funds for specified uses; and
  - o Investigate any written complaint of a program violation by a parent, a student, a private school, a public school a school district, an SFO, or another appropriate party.
- Authorizes the DOE, at the direction of the Commissioner of Education, to suspend or revoke the program participation or use of program funds:

• Modifies parent and student responsibilities and authorizes a parent to move the student from one eligible private school another. In addition, the parent:

- o Must renew participation in the program each year.
- o Is responsible for making authorized uses of program funds.
- Must sign an agreement with the SFO and annually submit a sworn compliance statement meeting specified requirements to satisfy or maintain program eligibility.
- Adds that an SFO must verify that scholarship funds are used for authorized purposes, and document each student's eligibility before granting a scholarship.
- Authorizes payment of the scholarship to a student's account, rather than by individual warrant made payable to the student's parent. In addition the bill specifies that:
  - o Accrued interest in the student's account is in addition to the awarded funds; and
  - o A student's scholarship award may not be reduced for specified fees.

The bill also adds language to the tax credit contribution election form to include a public school student who attends a school overseen by a district school board that is subject to ongoing action by the SBE.

The fiscal impact of the bill is indeterminate. See Section V.

The bill takes effect on July 1, 2022.

#### **II.** Present Situation:

#### **Education Choice**

Across the United States, an evolving school choice landscape reflects changes in the accessibility and desirability of an array of education options, including traditional and nontraditional public schools, private schools, and homeschooling. All 50 states and the District of Columbia provide parents the ability to send their child to a school outside of their zoned school. Twenty-seven states and the District of Columbia have enacted policies designed to broaden access to a private education. The three primary policies states have adopted that expand private education choices include:4

- School vouchers:
- Scholarship tax credits; and
- Education savings accounts.

<sup>&</sup>lt;sup>1</sup> National Center for Education Statistics, *School Choice in the United States 2019* (2019), *available at* <a href="https://nces.ed.gov/pubs2019/2019106.pdf">https://nces.ed.gov/pubs2019/2019106.pdf</a> at ix.

<sup>&</sup>lt;sup>2</sup> National Conference of State Legislatures, *Interactive Guide to School Choice Laws* https://www.ncsl.org/research/education/interactive-guide-to-school-choice.aspx (last visited Nov. 18, 2021).

<sup>&</sup>lt;sup>3</sup> National Conference of State Legislatures, *Private School Choice* <a href="https://www.ncsl.org/research/education/private-school-choice635174504.aspx">https://www.ncsl.org/research/education/private-school-choice635174504.aspx</a> (last visited Nov. 18, 2021).

<sup>&</sup>lt;sup>4</sup> School vouchers are state-funded scholarships that pay for students to attend private school rather than public school. Scholarship tax credits allow individuals and corporations to allocate a portion of their owed state taxes to private nonprofit scholarship organizations that issue public and private school scholarships to K-12 students. Education Savings Accounts are state-funded grants deposited into special savings accounts from which parents can withdraw funds for certain educational expenses. *Id.* 

#### **Education Choice in Florida**

Approximately 45 percent of Florida's Pre-Kindergarten through grade 12 students participate in education choice programs in Florida.<sup>5</sup> Students in all programs must meet school attendance requirements through:<sup>6</sup>

- Enrolling in a public school;
- Enrolling in a private school;<sup>7</sup>
- Participating in a home education program directed by his or her parent; 8 or
- Enrolling in a private tutoring program.<sup>9</sup>

To help students take advantage of educational choice options, Florida offers multiple student scholarship programs for students who meet the eligibility requirements:

- The John M. McKay Scholarship for Students with Disabilities Program (McKay program), <sup>10</sup> a school voucher program;
- The Florida Tax Credit Scholarship Program (FTC program), 11 a tax-credit scholarship program;
- The Family Empowerment Scholarship Program (FES program), <sup>12</sup> a school voucher program for students of families with limited financial means and students of military families, and an education savings account (ESA) program for students with disabilities; and
- The Hope Scholarship Program (Hope program), a school voucher program serving students who have reported an incident of battery, harassment, hazing, bullying or other encounter as defined in law.<sup>13</sup>

#### Hope Scholarship Program

The Hope Scholarship Program (Hope program) was established in 2018<sup>14</sup> as a tax credit scholarship program to provide the parent of a public school student in kindergarten through grade 12 an opportunity to transfer the student to another public school or to request a scholarship for the student to enroll in and attend an eligible private school if that student has

<sup>&</sup>lt;sup>5</sup> ReimaginEd, Once Again, Charter Schools Dominate Florida's Education Choice Landscape, Florida's K-12 School Choice Options, <a href="https://www.reimaginedonline.org/2021/01/once-again-charter-schools-dominate-floridas-education-choice-landscape/">https://www.reimaginedonline.org/2021/01/once-again-charter-schools-dominate-floridas-education-choice-landscape/</a> (last visited Nov. 18, 2021).

<sup>&</sup>lt;sup>6</sup> Section 1003.01(13), F.S.

<sup>&</sup>lt;sup>7</sup> A private school is defined as an individual, association, co-partnership, or corporation, or department, division, or section of such organizations, that designates itself as an educational center that includes kindergarten or a higher grade and is below college level. A private school may be a parochial, religious, denominational, for-profit, or nonprofit school. A home education program is not considered a private school. Section 1002.01(2), F.S.

<sup>&</sup>lt;sup>8</sup> A home education program is defined as the sequentially progressive instruction of a student directed by his or her parent in order to satisfy attendance requirements. Section 1002.01(1), F.S.

<sup>&</sup>lt;sup>9</sup> Section 1002.43, F.S.

<sup>&</sup>lt;sup>10</sup> Section 1002.39, F.S., and Rule 6A-6.0970, F.A.C.

<sup>&</sup>lt;sup>11</sup> Section 1002.395, F.S., and Rule 6A-6.0960, F.A.C.

<sup>&</sup>lt;sup>12</sup> Section 1002.394, F.S., and Rule 6A-6.0952, F.A.C.

<sup>&</sup>lt;sup>13</sup> Section 1002.40, F.S., and Rule 6A-60951, F.A.C.

<sup>&</sup>lt;sup>14</sup> Section 16, ch. 2018-6, L.O.F.

been subjected to an incident of battery; harassment; <sup>15</sup> hazing; bullying; kidnapping; physical attack; robbery; sexual offenses; threat or intimidation; or fighting at school. <sup>16</sup>

### **Program Prohibitions**

A student is not eligible for a Hope program scholarship while he or she is enrolled in a public school or Department of Juvenile Justice program; receiving another state educational scholarship pursuant to Florida law; enrolled in a home education or private tutoring program; or enrolled in the Florida School for the Deaf and the Blind. The student is also limited to participating in no more than two state-funded virtual courses per year.<sup>17</sup>

#### Eligibility Term

The term of the scholarship continues until the student returns to public school or graduates from high school. 18

#### School District Obligations and Parental Options

Upon receipt of a report of an incident, the school principal must provide a copy of the report to the parent and investigate the incident. Within 24 hours after receipt of the report, the principal must provide a copy of the report to the parent and to the superintendent. The school district must notify the parent of the scholarship upon conclusion of the investigation or within 15 days after the incident was reported, whichever occurs first. The school district must also offer the parent an opportunity to enroll his or her student in a different public school or attend an eligible private school through the Hope program. <sup>19</sup> A parent who chooses to enroll his or her student in a public school located outside the district in which the student resides is eligible for a transportation scholarship.<sup>20</sup>

#### **Private School Obligations**

Private schools participating in the scholarship program must comply with the general laws governing private schools, pursuant to s. 1002.421, F.S., and must annually administer or make provision for participating students in grades 3 through 10 to take one of the nationally norm-referenced tests identified by the Florida Department of Education (DOE) or take the statewide standardized assessments.<sup>21</sup>

<sup>&</sup>lt;sup>15</sup> Harassment includes "COVID-19 harassment" defined as any threatening, discriminatory, insulting, or dehumanizing verbal, written or physical conduct an individual student suffers in relation to, or as a result of, school district protocols for COVID-19, including masking requirements, the separation or isolation of students, or COVID-19 testing requirements, that have the effect of substantially interfering with a student's educational performance, opportunities or benefits. Eligibility under COVID-19 harassment extends through the 2021-2022 school year. Department of Education, *Emergency Rule 6AER21-02 COVID-19 Hope Scholarship Transfer Procedures* (2021), *available at* https://www.fldoe.org/core/fileparse.php/19994/urlt/hope.pdf. Rule 6A-6.0951, F.A.C.

<sup>&</sup>lt;sup>16</sup> Section 1002.40(1) and (6), F.S. The student subjected to a specified incident is eligible for a Hope program scholarship whether or not the incident is substantiated. Rule 6A-6.0951, F.A.C.

<sup>&</sup>lt;sup>17</sup> Section 1002.40(4), F.S.

<sup>&</sup>lt;sup>18</sup> Section 1002.40(5), F.S.

<sup>&</sup>lt;sup>19</sup> Section 1002.40(6), F.S.

<sup>&</sup>lt;sup>20</sup> *Id*.

<sup>&</sup>lt;sup>21</sup> Section 1002.40(7), F.S.

If a private school fails to meet requirements specified in law, the Commissioner of Education (commissioner) may determine that the private school is ineligible to participate in the program.<sup>22</sup>

### Florida Department of Education (DOE) Obligations

The DOE is required to:<sup>23</sup>

- Cross-check the list of participating scholarship students with the public school enrollment lists to avoid duplication;
- Maintain a list of nationally norm-referenced tests to satisfy testing requirements;
- Require quarterly reports by the nonprofit SFOs regarding the number of students and private schools enrolled; and
- Contract with an independent entity to annually evaluate the program.

### Parent and Student Obligations

Parents must meet participation requirements for the Hope program, which include all of the following:<sup>24</sup>

- Selecting an eligible private school.
- Informing the child's school district when withdrawing a child to attend a private school.
- Remaining in attendance at the private school throughout the school year.
- Ensuring the student takes the required norm-referenced assessment.
- Restrictively endorsing the scholarship warrant to the private school.

A parent who fails to comply with this paragraph forfeits the scholarship.<sup>25</sup>

#### Nonprofit Scholarship-funding Organization (SFO) Obligations

The scholarship is directly administered by state-approved nonprofit SFOs, which have multiple obligations, including:<sup>26</sup>

- Reviewing applications to determine student eligibility.
- Notifying parents of their receipt of a scholarship.
- Establishing deadlines for parents to confirm participation.
- Awarding scholarships and giving priority to renewing students.
- Preparing quarterly reports to the DOE.
- Notifying the DOE of any violation of Hope program requirements.

#### **Auditor General Obligations**

The Auditor General is required to conduct an annual operational audit of accounts and records of each organization that participates in the program.<sup>27</sup>

<sup>&</sup>lt;sup>22</sup> Section 1002.40(7), F.S.

<sup>&</sup>lt;sup>23</sup> Section 1002.40(8), F.S.

<sup>&</sup>lt;sup>24</sup> Section 1002.40(9), F.S.

<sup>&</sup>lt;sup>25</sup> Id.

<sup>&</sup>lt;sup>26</sup> Section 1002.40(10), F.S.

<sup>&</sup>lt;sup>27</sup> Section 1002.40(12), F.S.

#### Scholarship Funding Tax Credit

Funding for the program comes from taxpayers who elect to donate up to \$105 of the sales tax they pay when purchasing a motor vehicle in Florida. Dealers collect the contributions and remit the funds to participating SFOs. Dealers may claim a tax credit only for the funds which are remitted to the SFO. The eligible contribution must be accompanied by a contribution election form. Eligible contributions used to fund the Hope program may be used to fund FTC program scholarships, with conditions. An SFO may carry forward to the next state fiscal year no more than five percent of net eligible contributions to the Hope program.

In the 2020-2021 school year, \$78.2 million in contributions were available to fund scholarships for eligible students.<sup>33</sup>

#### Scholarship Funding and Payment

The calculated amount for a student to attend an eligible private school must be calculated in accordance with the FES program.<sup>34</sup> The maximum amount awarded to a student enrolled in a public school located outside of the district in which the student resides is \$750.<sup>35</sup>

During the 2020-2021 school year, Hope program scholarships in the amount of \$2.9 million were awarded to a total of 488 students.<sup>36</sup> As of November 2021, 217 scholarships were awarded to students for the 2021-2022 school year with total scholarship funding of \$380,560.<sup>37</sup>

 $\frac{https://www.myfloridahouse.gov/Sections/Documents/loaddoc.aspx?PublicationType=Committees\&CommitteeId=3094\&Sesion=2022\&DocumentType=Meeting%20Packets\&FileName=pka%2011-3-21%20REVISED.pdf at 10.$ 

<sup>&</sup>lt;sup>28</sup> Department of Revenue, 2021 Legislative Bill Analysis of SB 506 (Nov. 8, 2021).

<sup>&</sup>lt;sup>29</sup> The purchaser of a motor vehicle is granted a credit of 100 percent of an eligible contribution made to an eligible nonprofit scholarship-funding organization for the Hope Scholarship Program against any tax imposed by the state and collected from the purchaser by a dealer, designated agent, or private tag agent as a result of the purchase or acquisition of a motor vehicle, except that a credit may not exceed the tax that would otherwise be collected from the purchaser by a dealer, designated agent, or private tag agent. Section 212.1832(1), F.S.

<sup>&</sup>lt;sup>30</sup> Department of Revenue, 2021 Legislative Bill Analysis of SB 506 (Nov. 8, 2021).

<sup>&</sup>lt;sup>31</sup> Section 1002.40(13), F.S. The contribution election form that must include the following: "THE HOPE SCHOLARSHIP PROGRAM PROVIDES A PUBLIC SCHOOL STUDENT WHO WAS SUBJECTED TO AN INCIDENT OF VIOLENCE OR BULLYING AT SCHOOL THE OPPORTUNITY TO APPLY FOR A SCHOLARSHIP TO ATTEND AN ELIGIBLE PRIVATE SCHOOL RATHER THAN REMAIN IN AN UNSAFE SCHOOL ENVRONMENT."

<sup>&</sup>lt;sup>32</sup> Section 1002.40(11)(i), F.S.

<sup>&</sup>lt;sup>33</sup> PreK-12 Appropriations Subcommittee, *Overview of School/Education Choice for K-12 Students*, Presentation to the PreK-12 Appropriations Subcommittee, The Florida House of Representatives (Nov. 3, 2021), *available at* <a href="https://www.myfloridahouse.gov/Sections/Documents/loaddoc.aspx?PublicationType=Committees&CommitteeId=3094&Session=2022&DocumentType=Meeting%20Packets&FileName=pka%2011-3-21%20REVISED.pdf</a> at 19-20.

<sup>&</sup>lt;sup>34</sup> Section 1002.40(11), F.S.

<sup>&</sup>lt;sup>35</sup> *Id*.

<sup>&</sup>lt;sup>36</sup> PreK-12 Appropriations Subcommittee, *Overview of School/Education Choice for K-12 Students*, Presentation to the PreK-12 Appropriations Subcommittee, The Florida House of Representatives (Nov. 3, 2021), *available at* <a href="https://www.myfloridahouse.gov/Sections/Documents/loaddoc.aspx?PublicationType=Committees&CommitteeId=3094&Sesion=2022&DocumentType=Meeting%20Packets&FileName=pka%2011-3-21%20REVISED.pdf at 19-20.">https://www.myfloridahouse.gov/Sections/Documents/loaddoc.aspx?PublicationType=Committees&CommitteeId=3094&Sesion=2022&DocumentType=Meeting%20Packets&FileName=pka%2011-3-21%20REVISED.pdf at 19-20.</a>

<sup>&</sup>lt;sup>37</sup> PreK-12 Appropriations Subcommittee, *Update and Discussion on Fiscal Year* 2021-2022 *School Choice Enrollments and Funding*, Presentation to the PreK-12 Appropriations Subcommittee, The Florida House of Representatives (Nov. 3, 2021), *available at* 

#### State Board of Education Oversight of District School Boards

The State Board of Education (SBE) oversees the performance of district school boards in enforcement of all laws and rules. <sup>38</sup> In order to ensure compliance with law or state board rule, the SBOE is authorized to request and receive information, data, and reports from school districts. <sup>39</sup> In addition the commissioner: <sup>40</sup>

- May investigate allegations of noncompliance with law or state board rule and determine probable cause.
- Must report determinations of probable cause to the SBE which must require the district school board to document compliance with law or state board rule.
- Must report to the SBE any findings by the Auditor General that a district school board is acting without statutory authority or contrary to general law.

If the district school board cannot satisfactorily document compliance, the SBE may order compliance within a specified timeframe. If the SBE determines that a district school board is unwilling or unable to comply with law or state board rule within the specified timeframe, the SBE is authorized to initiate any of the following actions:

- Report to the Legislature that the school district is unwilling or unable to comply with law or state board rule and recommend action to be taken by the Legislature.
- Withhold the transfer of specified funds until the school district complies with law or state board rule.
- Declare the school district ineligible for competitive grants.
- Require monthly or periodic reporting on the situation related to noncompliance until it is remedied.

As of October, 2021 the SBE authorized the commissioner to financially sanction district school boards in the amounts of the salaries of elected school board members in eight school districts due to school districts' violations of law during the 2021-2022 school year.<sup>41</sup>

### III. Effect of Proposed Changes:

SB 506 modifies s. 1002.40, F.S. to expand the purpose of the Hope Scholarship Program (Hope program) to include a student who attends a school overseen by a district school board that is subject to ongoing action initiated by the State Board of Education (SBE) for non-compliance with state law or state board rule. Such program expansion may increase participation in the program. The bill also specifies that program eligibility is not dependent on the outcome of an investigation into a reported incident.

The bill provides flexibility for parents to use program funds in a variety of ways through an education savings account (ESA) and makes a number of other modifications to the Hope program.

<sup>&</sup>lt;sup>38</sup> Section 1008.32, F.S.

<sup>&</sup>lt;sup>39</sup> Section 1008.32(1), F.S.

<sup>&</sup>lt;sup>40</sup> Section 1008.32, F.S.

<sup>&</sup>lt;sup>41</sup> Florida Department of Education, *State Board of Education Sanctions School Districts for Failure to Follow the Law*, <a href="https://www.fldoe.org/newsroom/latest-news/state-board-of-education-sanctions-school-districts-for-failure-to-follow-the-law.stml">https://www.fldoe.org/newsroom/latest-news/state-board-of-education-sanctions-school-districts-for-failure-to-follow-the-law.stml</a> (last visited Nov. 17, 2021).

#### **Authorized Uses of Program Funds**

For an eligible student who opts to attend a private school, the bill authorizes ESA funds to be used for the following:

- Instructional materials, including digital devices, digital periphery devices, and assistive
  technology devices that allow a student to access instruction or instructional content and
  training on the use of and maintenance agreements for these devices.
- Curriculum;<sup>42</sup>
- Tuition and fees at an eligible private school;
- Fees for nationally standardized, norm-referenced achievement tests and other assessments; and
- Contributions to the Stanley G. Tate Florida Prepaid College Program or Florida College Savings program.<sup>43</sup>

#### **Eligibility Term**

The bill modifies requirements to the term of the Hope program scholarship. The scholarship remains in force until:

- The parent does not renew program eligibility;
- The nonprofit scholarship funding organization (SFO) determines that the student is not eligible for program renewal;
- The Commissioner of Education (commissioner) suspends or revokes program participation or use of funds; or
- The student's parent has forfeited participation for failure to comply with specified requirements.

The bill authorizes that program expenditures may continue until the account balance is expended or the account is closed and requires that any remaining funds revert to the SFO after:

- Denial or revocation of program eligibility by the commissioner for fraud or abuse; or
- Two consecutive fiscal years during with an account has been inactive.

#### **School District Obligations and Parental Options**

The bill modifies school district obligations and parental options, which include:

- Requiring the school district to provide parents notice of the scholarship regardless of the outcome of any investigation.
- Authorizing the parent of an eligible student to apply directly to an SFO for a scholarship after the submission of a report, and requiring the parent to include a copy of the submitted report with the application.
- Requiring each school district to publish specified information about the Hope program on the district's website homepage.

<sup>&</sup>lt;sup>42</sup> Curriculum is defined in the bill as a complete course of study for a particular content area or grade level, including any required supplemental materials and associated online instruction.

<sup>&</sup>lt;sup>43</sup> See Sections 1009.98 and 1009.981, F.S.

#### **Department of Education Obligations**

The bill adds the program award amount per student and the total expenditures for authorized uses of funds to the quarterly reports the Florida Department of Education (DOE) must require of the SFOs. In addition, the bill adds that the DOE must;

- Publish and update specified information about the Hope program on the DOE website;
- Deny or terminate program participation upon a parent's failure to meet specified compliance requirements;
- Notify the parent and the SFO when a scholarship account it closed and program funds revert to the SFO;
- Require each SFO to verify specified eligible expenditures before the distribution of funds for instructional materials and curriculum; and
- Investigate any written complain of a program violation by a parent, a student, a private school, a public school a school district, an SFO, or another appropriate party.

At the direction of the commissioner, the bill authorizes the DOE to:

- Suspend or revoke program participation or use of program funds by the student or participation or eligibility of an SFO, eligible private school, or other party for a program violation.
- Determine the length of, and conditions for, lifting a suspension or revocation.
- Recover unexpended program funds to recover funds that were not authorized for use.

In determining whether to suspend or revoke participation or to lift a suspension or revocation, the bill authorizes the DOE to consider factors including:

- Acts or omissions that led to a previous suspension or revocation of participation in a state or federal program or an education scholarship program:
- Failure to reimburse the organization for funds improperly received or retained;
- Failure to reimburse government funds improperly received or retained;
- Imposition of a prior criminal sanction related to the person or entity or its officers or employees;
- Imposition of a civil fine or an administrative find, license revocation or suspension, or program eligibility suspension, termination, or revocation related to a person's or an entity's management or operation; or
- Other types or criminal proceedings in which the person or entity or its officers or employees were found guilty of, regardless of adjudication, or entered a plea of nolo contendere or guilty to, any offense involving fraud, deceit, dishonesty, or moral turpitude.

#### Parent and Student Responsibilities

The bill modifies parent and student responsibilities and authorizes that a parent, upon reasonable notice to the SFO, may move the student from one eligible private school to another. In addition, the parent:

- Must renew participation in the program each year.
- Is responsible for making authorized uses of program funds and for all authorized uses of program funds in excess of the amount of the scholarship.
- Must sign an agreement with the SFO and annually submit a sworn compliance statement, with specified provisions, to satisfy or maintain program eligibility.

A student whose participation in the program is not renewed may continue to spend scholarship funds in his or her account from prior years unless the account must be closed. If a parent does not make authorized uses of program funds for the student, and the student's account has been inactive for two consecutive years, the student is ineligible for additional scholarship payments until the SFO verifies that expenditures from the account have occurred.

The bill specifies that a participant who fails to meet the parent and student responsibilities forfeits the scholarship.

#### Nonprofit Scholarship Funding Organization Obligations

The bill requires that an SFO establish and maintain separate accounts for each eligible student; verify that scholarship funds are used for authorized purposes; and document each scholarship student's eligibility for a fiscal year before granting a scholarship for that year.

#### **Funding and Payment**

The bill removes the requirement for scholarship payment to be made by individual warrant made payable to the student's parent and adds that the payment may be deposited into the student's account established by the SFO. In addition the bill adds that:

- Accrued interest in the student's account is in addition to, and not part of, the awarded funds and program funds include both the awarded funds and accrued interest; and
- A student's scholarship award may not be reduced for debit card or electronic payment fees.

#### **Scholarship Funding Tax Credits**

The bill adds language to the tax credit contribution election form to include a public school student who attends a school overseen by a district school board that is subject to ongoing action by the SBE.

The bill takes effect on July 1, 2022.

#### IV. Constitutional Issues:

A.

|    | None.                                |  |
|----|--------------------------------------|--|
| B. | Public Records/Open Meetings Issues: |  |
|    | None.                                |  |

Municipality/County Mandates Restrictions:

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

| _  | $\sim$ $\alpha$ | A        | 41.     | 1       |
|----|-----------------|----------|---------|---------|
| E. | Other           | Constitu | utionai | issues: |

None.

### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The Department of Revenue may incur operational costs associated with updating the contribution election form. Because the additional number of students who will qualify for the Hope Scholarship Program cannot be determined, the fiscal impact of the bill is indeterminate. The Revenue Estimating Conference will determine the revenue impact on state and local government, if any.<sup>44</sup>

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 213.053, 1002.394, 1002.395, and 1002.40.

#### IX. Additional Information:

### A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

<sup>&</sup>lt;sup>44</sup> Department of Revenue, 2021 Legislative Bill Analysis of SB 506 (Nov. 8, 2021).

By Senator Diaz

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read:

36-00358B-22 2022506

A bill to be entitled An act relating to the Hope Scholarship Program; amending s. 1002.40, F.S.; revising the purpose of the Hope Scholarship Program; defining terms and revising definitions; deleting obsolete language; revising program eligibility; providing for the use of funds under the program; revising the term of a program scholarship; revising school district, Department of Education, parent, and nonprofit scholarship-funding 10 organization obligations under the program; 11 authorizing payment of scholarship funds by 12 organizations to be made by deposit into the student's 13 account instead of by individual warrant made payable 14 to the student's parent; providing that accrued 15 interest in the student's account is in addition to, 16 and not part of, awarded funds; providing that program 17 funds include both the awarded funds and accrued 18 interest; prohibiting a student's scholarship award 19 from being reduced for debit card or electronic 20 payment fees; conforming provisions to changes made by 21 the act; amending ss. 213.053, 1002.394, and 1002.395, 22 F.S.; conforming cross-references; providing an 23 effective date. 24 25 Be It Enacted by the Legislature of the State of Florida: 26

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1002.40 The Hope Scholarship Program.-

Section 1. Section 1002.40, Florida Statutes, is amended to

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|---|----------|
| (1) PURPOSE.—The Hope Scholarship Program is established t                                | to       |
| provide the parent of a public school student who was subjected                           | d        |
| to an incident listed in subsection (3) or who attends a school                           | 1        |
| overseen by a district school board that is subject to ongoing                            |          |
| action initiated by the State Board of Education pursuant to s.                           | <u>.</u> |
| $\underline{1008.32(4)(b)}$ , (c), or (d) an opportunity to transfer the                  |          |
| student to another public school or to request a scholarship for                          | or       |
| the student to enroll in and attend an eligible private school.                           | •        |
| (2) DEFINITIONS.—As used in this section, the term:                                       |          |
| (a) "Curriculum" means a complete course of study for a                                   |          |
| particular content area or grade level, including any required                            |          |
| supplemental materials and associated online instruction.                                 |          |
| (b) "Dealer" has the same meaning as provided in s. 212.00                                | 6.       |
| $\underline{\text{(c)}}$ "Department" means the Department of Education.                  |          |
| $\underline{\text{(d)}}_{\text{(e)}}$ "Designated agent" has the same meaning as provided | d        |
| in s. 212.06(10).   |          |
| $\underline{\text{(e)}}_{\text{(d)}}$ "Eligible contribution" or "contribution" means a   |          |
| monetary contribution from a person purchasing a motor vehicle,                           | ,        |
| subject to the restrictions provided in this section, to an                               |          |
| eligible nonprofit scholarship-funding organization. The person                           | n        |
| making the contribution may not designate a specific student as                           | s        |
| the beneficiary of the contribution.  |          |
| $\underline{\text{(f)}}_{\text{(e)}}$ "Eligible nonprofit scholarship-funding             |          |
| organization" or "organization" has the same meaning as provide                           | ed       |
| in s. 1002.395(2)(f).   |          |
| $\underline{\text{(g)}}$ "Eligible private school" has the same meaning as                |          |
| provided in s. 1002.395(2)(g).  |          |
| (h) "Inactive" means that no eligible expenditures have                                   |          |

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been made from an account funded pursuant to subsection (12).

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 $\underline{\text{(i)}}$  "Motor vehicle" has the same meaning as provided in s. 320.01(1)(a), but does not include a heavy truck, truck tractor, trailer, or motorcycle.

(j) (h) "Parent" means a resident of this state who is a parent, as defined in s. 1000.21, and whose student reported an incident in accordance with subsection (7) (6) or whose student attends a school overseen by a district school board that is subject to ongoing action initiated by the State Board of Education pursuant to s. 1008.32(4)(b), (c), or (d).

(k) (i) "Program" means the Hope Scholarship Program.

 $\underline{\text{(1)}}$  "School" means any educational program or activity conducted by a public K-12 educational institution, any school-related or school-sponsored program or activity, and riding on a school bus, as defined in s. 1006.25(1), including waiting at a school bus stop.

(k) "Unweighted FTE funding amount" means the statewide average total funds per unweighted full-time equivalent funding amount that is incorporated by reference in the General Appropriations Act, or by a subsequent special appropriations act, for the applicable state fiscal year.

- (3) PROGRAM ELIGIBILITY.—Beginning with the 2018-2019 school year, Contingent upon available funds, and on a first-come, first-served basis, a student enrolled in a Florida public school in kindergarten through grade 12 is eligible for a scholarship under this program if:
- (a) The student or student's parent reported an incident in accordance with subsection (6), regardless of the outcome of any investigation. For purposes of this section, the term "incident" means battery; harassment; hazing; bullying; kidnapping;

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CODING: Words  $\underline{\textbf{stricken}}$  are deletions; words  $\underline{\textbf{underlined}}$  are additions.

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| 88  | physical attack; robbery; sexual offenses, harassment, assault,   |
|-----|---|
| 89  | or battery; threat or intimidation; or fighting at school, as     |
| 90  | defined by the department in accordance with s. $1006.09(6)$ ; or |
| 91  | (b) The student attends a school overseen by a district           |
| 92  | school board that is subject to ongoing action initiated by the   |
| 93  | State Board of Education pursuant to s. 1008.32(4)(b), (c), or    |
| 94  | <u>(d)</u> .  |
| 95  | (4) AUTHORIZED USES OF PROGRAM FUNDS.—                            |
| 96  | (a) Program funds awarded to a student who meets the              |
| 97  | eligibility requirements in subsection (3) and who opts to        |
| 98  | enroll in and attend an eligible private school may be used for:  |
| 99  | 1. Instructional materials, including digital devices,            |
| 100 | digital periphery devices, and assistive technology devices that  |
| 101 | allow a student to access instruction or instructional content    |
| 102 | and training on the use of and maintenance agreements for these   |
| 103 | devices.  |
| 104 | 2. Curriculum as defined in subsection (2).                       |
| 105 | 3. Tuition and fees at an eligible private school.                |
| 106 | 4. Fees for nationally standardized, norm-referenced              |
| 107 | achievement tests, Advanced Placement Examinations, industry      |
| 108 | certification examinations, assessments related to postsecondary  |
| 109 | education, or other assessments.                                  |
| 110 | 5. Contributions to the Stanley G. Tate Florida Prepaid           |
| 111 | College Program pursuant to s. 1009.98 or the Florida College     |
| 112 | Savings Program pursuant to s. 1009.981 for the benefit of the    |
| 113 | eligible student.   |
| 114 | (b) Program funds awarded to a student who meets the              |
| 115 | eligibility requirements in subsection (3) and who opts to        |
| 116 | transfer to a public school located outside the district in       |

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which the student resides pursuant to s. 1002.31 may be used to transport the student.

(5) PROGRAM PROHIBITIONS.—Payment of a scholarship to a student enrolled in a private school may not be made if a student is:

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- (a) Enrolled in a public school, including, but not limited to, the Florida School for the Deaf and the Blind; the College-Preparatory Boarding Academy; a developmental research school authorized under s. 1002.32; or a charter school authorized under s. 1002.33, s. 1002.331, or s. 1002.332;
- (b) Enrolled in a school operating for the purpose of providing educational services to youth in the Department of Juvenile Justice commitment programs;
- (c) Participating in a virtual school, correspondence school, or distance learning program that receives state funding pursuant to the student's participation unless the participation is limited to no more than two courses per school year; or
- (d) Receiving any other educational scholarship pursuant to this chapter.
- $\underline{\text{(6)}}_{\text{(5)}}$  TERM OF HOPE SCHOLARSHIP.—For purposes of continuity of educational choice:
  - (a) A Hope scholarship shall remain in force until:
- 1. The student returns to public school or graduates from high school, whichever occurs first. A scholarship student who enrolls in a public school or public school program is considered to have returned to a public school for the purpose of determining the end of the scholarship's term;
  - 2. The parent does not renew program eligibility;
  - 3. The organization determines that the student is not

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| 146 | eligible for program renewal;   |
| 147 | 4. The Commissioner of Education suspends or revokes                      |
| 148 | program participation or use of funds; or                                 |
| 149 | 5. The student's parent has forfeited participation in the                |
| 150 | program for failure to comply with subsection (10).                       |
| 151 | (b) Reimbursements for program expenditures may continue                  |
| 152 | until the account balance is expended or the account is closed.           |
| 153 | (c) A student's scholarship account must be closed and any                |
| 154 | remaining funds, including, but not limited to, contributions             |
| 155 | <pre>made to the Stanley G. Tate Florida Prepaid College Program or</pre> |
| 156 | earnings from or contributions made to the Florida College                |
| 157 | Savings Program using program funds pursuant to subparagraph              |
| 158 | (4)(a)5., shall revert to the organization after:                         |
| 159 | 1. Denial or revocation of program eligibility by the                     |
| 160 | <u>commissioner</u> for fraud or abuse, including, but not limited to,    |
| 161 | the student or student's parent accepting any payment, refund,            |
| 162 | or rebate, in any manner, from a provider of any goods or                 |
| 163 | services received pursuant to subsection (4); or                          |
| 164 | 2. Two consecutive fiscal years during which an account has               |
| 165 | been inactive.  |
| 166 | (7) (6) SCHOOL DISTRICT OBLIGATIONS; PARENTAL OPTIONS                     |
| 167 | (a) Upon receipt of a report of an incident, the school                   |
| 168 | principal, or his or her designee, shall provide a copy of the            |
| 169 | report to the parent and investigate the incident to determine            |
| 170 | if the incident must be reported as required by s. 1006.09(6).            |
| 171 | Within 24 hours after receipt of the report, the principal or             |
| 172 | his or her designee shall provide a copy of the report to the             |
| 173 | parent of the alleged offender and to the superintendent. Upon            |

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conclusion of the investigation or within 15 days after the

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incident was reported, whichever occurs first, the school district shall notify the parent of the program and offer the parent an opportunity to enroll his or her student in another public school that has capacity or to request and receive a scholarship to attend an eligible private school, subject to available funding. The school district shall provide such notice and offer regardless of the outcome of any investigation.

- (b) A parent of a student who is eligible pursuant to paragraph (3)(a) may, at any time after the submission of the report, apply directly to an organization participating in the scholarship program for a scholarship. The parent must include a copy of the submitted report with the application.
- (c) A parent who chooses to enroll his or her student in a public school located outside the district in which the student resides pursuant to s. 1002.31 shall be eligible for a scholarship to transport the student as provided in paragraph (12) (b) (11) (b).
- $\underline{(d)}$  (b) For each student participating in the program in an eligible private school who chooses to participate in the statewide assessments under s. 1008.22 or the Florida Alternate Assessment, the school district in which the student resides must notify the student and his or her parent about the locations and times to take all statewide assessments.
- (e) Each school district shall publish information about the program on the district's website homepage. At a minimum, the published information must include a website link to the program published on the Department of Education website as well as a telephone number and an e-mail address that students and parents may use to contact relevant personnel in the school

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| 04  | district to obtain information about the scholarship program.    |
| 205 | (8) (7) PRIVATE SCHOOL ELIGIBILITY AND OBLIGATIONS.—An           |
| 206 | eligible private school may be sectarian or nonsectarian and     |
| 207 | shall:   |
| 808 | (a) Comply with all requirements for private schools             |
| 209 | participating in state school choice scholarship programs        |
| 210 | pursuant to this section and s. 1002.421.                        |
| 211 | (b) 1. Annually administer or make provision for students        |
| 212 | participating in the program in grades 3 through 10 to take one  |
| 213 | of the nationally norm-referenced tests identified by the        |
| 214 | department or the statewide assessments pursuant to s. 1008.22.  |
| 215 | Students with disabilities for whom standardized testing is not  |
| 216 | appropriate are exempt from this requirement. A participating    |
| 217 | private school shall report a student's scores to his or her     |
| 218 | parent.  |
| 219 | 2. Administer the statewide assessments pursuant to s.           |
| 220 | 1008.22 if a private school chooses to offer the statewide       |
| 221 | assessments. A participating private school may choose to offer  |
| 222 | and administer the statewide assessments to all students who     |
| 223 | attend the private school in grades 3 through 10 and must submit |
| 224 | a request in writing to the department by March 1 of each year   |
| 225 | in order to administer the statewide assessments in the          |
| 226 | subsequent school year.  |
| 227 |  |
| 228 | If a private school fails to meet the requirements of this       |
| 229 | subsection or s. 1002.421, the commissioner may determine that   |
| 230 | the private school is ineligible to participate in the program.  |

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(9) (8) DEPARTMENT OF EDUCATION OBLIGATIONS.-

(a) The department shall:

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1.(a) Cross-check the list of participating scholarship students with the public school enrollment lists to avoid duplication.

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 $\underline{2.(b)}$  Maintain a list of nationally norm-referenced tests identified for purposes of satisfying the testing requirement in paragraph  $\underline{(10)(g)(g)(f)}$ . The tests must meet industry standards of quality in accordance with State Board of Education rule.

3.(e) Require quarterly reports by an eligible nonprofit scholarship-funding organization regarding the number of students participating in the program, the private schools in which the students are enrolled, the program award amount per student, the total expenditures for the purposes specified in subsection (4), and other information deemed necessary by the department.

4.(d) Contract with an independent entity to provide an annual evaluation of the program by:

 $\underline{a.1-}$  Reviewing the school bullying prevention education program, climate, and code of student conduct of each public school from which 10 or more students transferred to another public school or private school using the Hope scholarship to determine areas in the school or school district procedures involving reporting, investigating, and communicating a parent's and student's rights that are in need of improvement. At a minimum, the review must include:

 $\underline{\text{(I)}\,\text{a.}}$  An assessment of the investigation time and quality of the response of the school and the school district.

(II)b. An assessment of the effectiveness of communication procedures with the students involved in an incident, the students' parents, and the school and school district personnel.

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| 262 | (III) e. An analysis of school incident and discipline data.                  |
| 263 | (IV) d. The challenges and obstacles relating to                              |
| 264 | implementing recommendations from the review.                                 |
| 265 | $\underline{\text{b.2-}}$ Reviewing the school bullying prevention education  |
| 266 | program, climate, and code of student conduct of each public                  |
| 267 | school to which a student transferred if the student was from a               |
| 268 | school identified in subparagraph 1. in order to identify best                |
| 269 | practices and make recommendations to a public school at which                |
| 270 | the incidents occurred.   |
| 271 | $\underline{\text{c.3-}}$ Reviewing the performance of participating students |
| 272 | enrolled in a private school in which at least 51 percent of the              |
| 273 | total enrolled students in the prior school year participated in              |
| 274 | the program and in which there are at least 10 participating                  |
| 275 | students who have scores for tests administered.                              |
| 276 | $\underline{\text{d.4-}}$ Surveying the parents of participating students to  |
| 277 | determine academic, safety, and school climate satisfaction and               |
| 278 | to identify any challenges to or obstacles in addressing the                  |
| 279 | incident or relating to the use of the scholarship.                           |
| 280 | 5. Publish and update, as necessary, information on the                       |
| 281 | department website about the program, including, but not limited              |
| 282 | to, student eligibility criteria, parental responsibilities, and              |
| 283 | relevant data.  |
| 284 | 6. Deny or terminate program participation upon a parent's                    |
| 285 | failure to comply with subsection (10).                                       |
| 286 | 7. Notify the parent and the organization when a                              |
| 287 | scholarship account is closed and program funds revert to the                 |
| 288 | organization.   |
| 289 | 8. Require each organization to verify eligible                               |

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expenditures before the distribution of funds for any

36-00358B-22 2022506 291 expenditures made pursuant to subparagraphs (4)(a)1. and 2. 292 Review of expenditures made for services specified in 293 subparagraphs (4)(a)3., 4., and 5. may be completed after the 294 purchase is made. 295 9. Investigate any written complaint of a violation of this 296 section by a parent, a student, a private school, a public 2.97 school, a school district, an organization, or another 298 appropriate party in accordance with the process established 299 under s. 1002.421. 300 (b) At the direction of the commissioner, the department 301 may: 302 1. Suspend or revoke the program participation or use of program funds by the student or the participation or eligibility 303 304 of an organization, eligible private school, or other party for 305 a violation of this section. 2. Determine the length of, and conditions for lifting, a 306 307 suspension or revocation specified in this paragraph. 308 3. Recover unexpended program funds to recover program 309 funds that were not authorized for use. Funds recovered in this 310 manner must be returned to the organization. 311 312 In determining whether to suspend or revoke participation or to 313 lift a suspension or revocation in accordance with this 314 paragraph, the department may consider factors that include, but 315 are not limited to, acts or omissions that led to a previous 316 suspension or revocation of participation in a state or federal

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program or an education scholarship program; failure to

reimburse the organization for funds improperly received or

retained; failure to reimburse government funds improperly

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| 320 | received or retained; imposition of a prior criminal sanction                         |
| 321 | related to the person or entity or its officers or employees;                         |
| 322 | imposition of a civil fine or an administrative fine, license                         |
| 323 | revocation or suspension, or program eligibility suspension,                          |
| 324 | termination, or revocation related to a person's or an entity's                       |
| 325 | management or operation; or other types of criminal proceedings                       |
| 326 | in which the person or entity or its officers or employees were                       |
| 327 | found guilty of, regardless of adjudication, or entered a plea                        |
| 328 | of nolo contendere or guilty to, any offense involving fraud,                         |
| 329 | deceit, dishonesty, or moral turpitude.   |
| 330 | (10) (9) PARENT AND STUDENT RESPONSIBILITIES FOR PROGRAM                              |
| 331 | PARTICIPATION.—A parent who applies for a Hope scholarship is                         |
| 332 | exercising his or her parental option to place his or her                             |
| 333 | student in an eligible private school $\underline{\text{or another public school}}$ . |
| 334 | (a) The parent must select an eligible private school $\underline{\text{or}}$         |
| 335 | another public school and apply for the admission of his or her                       |
| 336 | student.  |
| 337 | (b) The parent must inform the student's school district                              |
| 338 | when the parent withdraws his or her student to attend an                             |
| 339 | eligible private school $\underline{\text{or a public school in a different school}}$ |
| 340 | district.   |
| 341 | (c) Any student participating in the program must remain in                           |
| 342 | attendance throughout the school year unless excused by the                           |
| 343 | school for illness or other good cause.   |
| 344 | (d) Each parent and each student has an obligation to the                             |
| 345 | private school to comply with such school's published policies.                       |
| 346 | (e) Upon reasonable notice to the department and the school                           |
| 347 | district, the parent may remove the student from the private                          |
| 348 | school and place the student in a public school in accordance                         |

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with this section.

(f) <u>Upon reasonable notice to the organization, the</u> student's parent may move the student from one eligible private school to another eligible private school.

(g) The parent must ensure that the student participating in the program takes the norm-referenced assessment offered by the private school. The parent may also choose to have the student participate in the statewide assessments pursuant to s. 1008.22. If the parent requests that the student take the statewide assessments pursuant to s. 1008.22 and the private school has not chosen to offer and administer the statewide assessments, the parent is responsible for transporting the student to the assessment site designated by the school district.

(h) (g) Upon receipt of a scholarship warrant, the parent to whom the warrant is made must restrictively endorse the warrant to the private school for deposit into the account of such school. If payment is made by funds transfer in accordance with paragraph (12)(d) (11)(d), the parent must approve each payment before the scholarship funds may be deposited. The parent may not designate any entity or individual associated with the participating private school as the parent's attorney in fact to endorse a scholarship warrant or approve a funds transfer. A parent who fails to comply with this paragraph forfeits the scholarship.

(i) The parent must renew participation in the program each year. A student whose participation in the program is not renewed may continue to spend scholarship funds in his or her account from prior years unless the account must be closed

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pursuant to paragraph (6)(c).

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(j) The parent is responsible for making authorized uses of program funds and for all authorized uses of program funds in excess of the amount of the scholarship. If a parent does not make authorized uses of program funds for the student, and the student's account has been inactive for 2 consecutive fiscal years, the student is ineligible for additional scholarship payments until the organization verifies that expenditures from the account have occurred.

(k) The parent must sign an agreement with the organization and annually submit a sworn compliance statement to the organization to satisfy or maintain program eligibility, including eligibility to receive and spend program payments, by affirming that:

- 1. The student is enrolled in and in good standing with an eligible private school or a public school.
- 2. The student remains in attendance throughout the school year unless excused by the school for illness or other good cause.
- 3. Program funds are used only for authorized uses as described in subsection (4); that any prepaid college plan or college savings plan funds contributed will not be transferred to another beneficiary while the plan contains funds contributed pursuant to this section; and that the parent will not receive a payment, refund, or rebate of any funds provided under this section.
- (1) A participant who fails to comply with this subsection forfeits the scholarship.
  - (11) (10) OBLIGATIONS OF ELIGIBLE NONPROFIT SCHOLARSHIP-

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FUNDING ORGANIZATIONS.—An eligible nonprofit scholarship-funding organization may establish scholarships for eligible students by:

- (a) Receiving applications and determining student eligibility in accordance with the requirements of this section.
- (b) Notifying parents of their receipt of a scholarship on a first-come, first-served basis, based upon available funds.
- (c) Establishing a date by which the parent of a participating student must confirm continuing participation in the program.
- (d) Awarding scholarship funds to eligible students, giving priority to renewing students from the previous year.
- (e) Preparing and submitting quarterly reports to the department pursuant to paragraph (9)(a)3(8)(e). In addition, an eligible nonprofit scholarship-funding organization must submit in a timely manner any information requested by the department relating to the program.
- (f) Establishing and maintaining separate accounts for each eligible student. For each account, the organization shall maintain a record of accrued interest that is retained in the student's account and available only for authorized uses of program funds.
- (g) Verifying that scholarship funds are used for the authorized purposes described in subsection (4).
- (h) Documenting each scholarship student's eligibility for a fiscal year before granting a scholarship for that fiscal year. A student is ineligible for a scholarship if the student's account has been inactive for 2 consecutive fiscal years.
  - (i) Notifying the department of any violation of this

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436 section.

(12) (11) FUNDING AND PAYMENT.-

- (a) For students initially eligible in the 2019-2020 school year or thereafter, The calculated amount for a student to attend an eligible private school shall be calculated in accordance with s. 1002.394(12)(a).
- (b) The maximum amount awarded to a student enrolled in a public school located outside of the district in which the student resides shall be \$750.
- (c) When a student enters the program, the eligible nonprofit scholarship-funding organization must receive all documentation required for the student's participation, including, if applicable, a copy of the report of the incident received pursuant to subsection (7) (6) and the private school's and student's fee schedules. The initial payment shall be made after verification of admission acceptance, and subsequent payments shall be made upon verification of continued enrollment and attendance at the private school.
- (d) Payment of the scholarship by the eligible nonprofit scholarship-funding organization may be deposited into the student's account established by the organization by individual warrant made payable to the student's parent or by funds transfer, including, but not limited to, debit cards, electronic payment cards, or any other means of payment that the department deems to be commercially viable or cost-effective. Accrued interest in the student's account is in addition to, and not part of, the awarded funds. Program funds include both the awarded funds and accrued interest IF payment is made by warrant, the warrant must be delivered by the eligible nonprofit

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 scholarship-funding organization to the private school of the parent's choice, and the parent shall restrictively endorse the warrant to the private school. If payments are made by funds transfer, the parent must approve each payment before the scholarship funds may be deposited. The parent may not designate any entity or individual associated with the participating private school as the parent's attorney in fact to endorse a scholarship warrant or approve a funds transfer. A student's scholarship award may not be reduced for debit card or electronic payment fees.

- (e) An eligible nonprofit scholarship-funding organization shall obtain verification from the private school of a student's continued attendance at the school for each period covered by a scholarship payment.
- (f) Payment of the scholarship shall be made by the eligible nonprofit scholarship-funding organization no less frequently than on a quarterly basis.
- (g) An eligible nonprofit scholarship-funding organization, subject to the limitations of s. 1002.395(6)(j)1., may use eligible contributions received during the state fiscal year in which such contributions are collected for administrative expenses.
- (i) Notwithstanding s. 1002.395(6)(j)2., no more than 5 percent of net eligible contributions may be carried forward to the following state fiscal year by an eligible scholarshipfunding organization. For audit purposes, all amounts carried

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| 494 | forward must be specifically identified for individual students       |
| 495 | by student name and by the name of the school to which the            |
| 496 | student is admitted, subject to the requirements of ss. 1002.21       |
| 497 | and 1002.22 and 20 U.S.C. s. 1232g, and the applicable rules and      |
| 498 | regulations issued pursuant to such requirements. Any amounts         |
| 499 | carried forward shall be expended for annual scholarships or          |
| 500 | partial-year scholarships in the following state fiscal year.         |
| 501 | Net eligible contributions remaining on June 30 of each year          |
| 502 | which are in excess of the 5 percent that may be carried forward      |
| 503 | shall be transferred to other eligible nonprofit scholarship-         |
| 504 | funding organizations participating in the Hope Scholarship           |
| 505 | Program to provide scholarships for eligible students. All            |
| 506 | transferred funds must be deposited by each eligible nonprofit        |
| 507 | scholarship-funding organization receiving such funds into the        |
| 508 | scholarship account of eligible students. All transferred             |
| 509 | amounts received by an eligible nonprofit scholarship-funding         |
| 510 | organization must be separately disclosed in the annual               |
| 511 | financial audit requirement under s. $1002.395(6)  (m)$ . If no other |
| 512 | eligible nonprofit scholarship-funding organization participates      |
| 513 | in the Hope Scholarship Program, net eligible contributions in        |
| 514 | excess of the 5 percent may be used to fund scholarships for          |
| 515 | students eligible under s. 1002.395 only after fully exhausting       |
| 516 | all contributions made in support of scholarships under that          |
| 517 | section in accordance with the priority established in s.             |
| 518 | 1002.395(6)(e) before prior to awarding any initial                   |
| 519 | scholarships.   |
| 520 | (13) (12) OBLIGATIONS OF THE AUDITOR GENERAL                          |
| 521 | (a) The Auditor General shall conduct an annual operational           |
| 522 | audit of accounts and records of each organization that               |

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participates in the program. As part of this audit, the Auditor General shall verify, at a minimum, the total number of students served and transmit that information to the department. The Auditor General shall provide the commissioner with a copy of each annual operational audit performed pursuant to this paragraph within 10 days after the audit is finalized.

(b) The Auditor General shall notify the department of any organization that fails to comply with a request for information.

#### (14) (13) SCHOLARSHIP FUNDING TAX CREDITS.-

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(a) A tax credit is available under s. 212.1832(1) for use by a person that makes an eligible contribution. Eligible contributions shall be used to fund scholarships under this section and may be used to fund scholarships under s. 1002.395. Each eligible contribution is limited to a single payment of \$105 per motor vehicle purchased at the time of purchase of a motor vehicle or a single payment of \$105 per motor vehicle purchased at the time of registration of a motor vehicle that was not purchased from a dealer, except that a contribution may not exceed the state tax imposed under chapter 212 that would otherwise be collected from the purchaser by a dealer, designated agent, or private tag agent. Payments of contributions shall be made to a dealer at the time of purchase of a motor vehicle or to a designated agent or private tag agent at the time of registration of a motor vehicle that was not purchased from a dealer. An eligible contribution shall be accompanied by a contribution election form provided by the Department of Revenue. The form shall include, at a minimum, the following brief description of the Hope Scholarship Program and

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552 the Florida Tax Credit Scholarship Program: "THE HOPE 553 SCHOLARSHIP PROGRAM PROVIDES A PUBLIC SCHOOL STUDENT WHO WAS 554 SUBJECTED TO AN INCIDENT OF VIOLENCE OR BULLYING AT SCHOOL OR 555 WHO ATTENDS A SCHOOL OVERSEEN BY A DISTRICT SCHOOL BOARD THAT IS 556 SUBJECT TO ONGOING ACTION BY THE STATE BOARD OF EDUCATION THE OPPORTUNITY TO APPLY FOR A SCHOLARSHIP TO ATTEND AN ELIGIBLE 557 PRIVATE SCHOOL RATHER THAN REMAIN IN AN UNSAFE SCHOOL ENVIRONMENT. THE FLORIDA TAX CREDIT SCHOLARSHIP PROGRAM PROVIDES 560 A LOW-INCOME STUDENT THE OPPORTUNITY TO APPLY FOR A SCHOLARSHIP 561 TO ATTEND AN ELIGIBLE PRIVATE SCHOOL." The form shall also 562 include, at a minimum, a section allowing the consumer to designate, from all participating scholarship funding organizations, which organization will receive his or her 564 donation. For purposes of this subsection, the term "purchase" 565 does not include the lease or rental of a motor vehicle.

- (b) A dealer, designated agent, or private tag agent shall:
- 1. Provide the purchaser the contribution election form, as provided by the Department of Revenue, at the time of purchase of a motor vehicle or at the time of registration of a motor vehicle that was not purchased from a dealer.
  - 2. Collect eligible contributions.

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3. Using a form provided by the Department of Revenue, which shall include the dealer's or agent's federal employer identification number, remit to an organization no later than the date the return filed pursuant to s. 212.11 is due the total amount of contributions made to that organization and collected during the preceding reporting period. Using the same form, the dealer or agent shall also report this information to the Department of Revenue no later than the date the return filed

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pursuant to s. 212.11 is due.

- 4. Report to the Department of Revenue on each return filed pursuant to s. 212.11 the total amount of credits granted under s. 212.1832 for the preceding reporting period.
- (c) An organization shall report to the Department of Revenue, on or before the 20th day of each month, the total amount of contributions received pursuant to paragraph (b) in the preceding calendar month on a form provided by the Department of Revenue. Such report shall include:
- 1. The federal employer identification number of each designated agent, private tag agent, or dealer who remitted contributions to the organization during that reporting period.
- The amount of contributions received from each designated agent, private tag agent, or dealer during that reporting period.
- (d) A person who, with the intent to unlawfully deprive or defraud the program of its moneys or the use or benefit thereof, fails to remit a contribution collected under this section is guilty of theft, punishable as follows:
- 1. If the total amount stolen is less than \$300, the offense is a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083. Upon a second conviction, the offender is guilty of a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083. Upon a third or subsequent conviction, the offender is guilty of a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
- 2. If the total amount stolen is \$300 or more, but less than \$20,000, the offense is a felony of the third degree,

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610 punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
611 3. If the total amount stolen is \$20,000 or more, but less

than \$100,000, the offense is a felony of the second degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

- 4. If the total amount stolen is \$100,000 or more, the offense is a felony of the first degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
- (e) A person convicted of an offense under paragraph (d) shall be ordered by the sentencing judge to make restitution to the organization in the amount that was stolen from the program.
- (f) Upon a finding that a dealer failed to remit a contribution under subparagraph (b)3. for which the dealer claimed a credit pursuant to s. 212.1832(2), the Department of Revenue shall notify the affected organizations of the dealer's name, address, federal employer identification number, and information related to differences between credits taken by the dealer pursuant to s. 212.1832(2) and amounts remitted to the eligible nonprofit scholarship-funding organization under subparagraph (b)3.
- (g) Any dealer, designated agent, private tag agent, or organization that fails to timely submit reports to the Department of Revenue as required in paragraphs (b) and (c) is subject to a penalty of \$1,000 for every month, or part thereof, the report is not provided, up to a maximum amount of \$10,000. Such penalty shall be collected by the Department of Revenue and shall be transferred into the General Revenue Fund. Such penalty must be settled or compromised if it is determined by the Department of Revenue that the noncompliance is due to reasonable cause and not due to willful negligence, willful

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neglect, or fraud.

(15) (14) LIABILITY.—The state is not liable for the award of or any use of awarded funds under this section.

(16) (15) SCOPE OF AUTHORITY.—This section does not expand the regulatory authority of this state, its officers, or any school district to impose additional regulation on participating private schools beyond those reasonably necessary to enforce requirements expressly set forth in this section.

(17)-(16) RULES.—The State Board of Education shall adopt rules to administer this section, except the Department of Revenue shall adopt rules to administer subsection (14)-(13).

Section 2. Paragraph (a) of subsection (22) of section 213.053, Florida Statutes, is amended to read:

213.053 Confidentiality and information sharing.-

(22) (a) The department may provide to an eligible nonprofit scholarship-funding organization, as defined in s. 1002.40, a dealer's name, address, federal employer identification number, and information related to differences between credits taken by the dealer pursuant to s. 212.1832(2) and amounts remitted to the eligible nonprofit scholarship-funding organization under s. 1002.40(14)(b)3 s. 1002.40(13)(b)3. The eligible nonprofit scholarship-funding organization may use the information for purposes of recovering eligible contributions designated for that organization that were collected by the dealer but never remitted to the organization.

Section 3. Paragraph (a) of subsection (12) of section 1002.394, Florida Statutes, is amended to read:

1002.394 The Family Empowerment Scholarship Program.—
(12) SCHOLARSHIP FUNDING AND PAYMENT.—

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(a)1. Scholarships for students determined eligible pursuant to paragraph (3)(a) are established for up to 18,000 students annually beginning in the 2019-2020 school year. Beginning in the 2020-2021 school year, the maximum number of students participating in the scholarship program under this section shall annually increase by 1.0 percent of the state's total public school student enrollment. An eligible student who meets any of the following requirements shall be excluded from the maximum number of students if the student:

- a. Received a scholarship pursuant to s. 1002.395 during the previous school year but did not receive a renewal scholarship based solely on the eligible nonprofit scholarship-funding organization's lack of available funds after the organization fully exhausted its efforts to use funds available for awards under ss. 1002.395 and 1002.40(12)(i) ss. 1002.395 and 1002.40(11)(i). Eligible nonprofit scholarship-funding organizations with students who meet the criterion in this subparagraph must annually notify the department in a format and by a date established by the department. The maximum number of scholarships awarded pursuant to this subparagraph may shall not exceed 15,000 per school year;
- b. Is a dependent child of a member of the United States Armed Forces, a foster child, or an adopted child; or
- c. Is determined eligible pursuant to subparagraph (3)(a)1. or subparagraph (3)(a)2. and either spent the prior school year in attendance at a Florida public school or, beginning in the 2022-2023 school year, is eligible to enroll in kindergarten. For purposes of this subparagraph, the term "prior school year in attendance" means that the student was enrolled and reported

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by a school district for funding during either the preceding October or February Florida Education Finance Program surveys in kindergarten through grade 12, which includes time spent in a Department of Juvenile Justice commitment program if funded under the Florida Education Finance Program.

- 2. The scholarship amount provided to a student for any single school year shall be for tuition and fees for an eligible private school, not to exceed annual limits, which shall be determined in accordance with this subparagraph. The calculated amount for a participating student shall be based upon the grade level and school district in which the student was assigned as 100 percent of the funds per unweighted full-time equivalent in the Florida Education Finance Program for a student in the basic program established pursuant to s. 1011.62(1)(c)1., plus a perfull-time equivalent share of funds for all categorical programs, except for the Exceptional Student Education Guaranteed Allocation.
- 3. The amount of the scholarship shall be the calculated amount or the amount of the private school's tuition and fees, whichever is less. The amount of any assessment fee required by the participating private school and any costs to provide a digital device, including Internet access, if necessary, to the student may be paid from the total amount of the scholarship.
- 4. A scholarship of \$750 may be awarded to a student who is determined eligible pursuant to subparagraph (3)(a)1. or subparagraph (3)(a)2. and enrolled in a Florida public school that is different from the school to which the student was assigned or in a lab school as defined in s. 1002.32 if the school district does not provide the student with transportation

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to the school.

- 5. Upon notification from the organization on July 1, September 1, December 1, and February 1 that an application has been approved for the program, the department shall verify that the student is not prohibited from receiving a scholarship pursuant to subsection (6). The organization must provide the department with the documentation necessary to verify the student's participation. Upon verification, the department shall transfer, from state funds only, the amount calculated pursuant to subparagraph 2. to the organization for quarterly disbursement to parents of participating students each school year in which the scholarship is in force. For a student exiting a Department of Juvenile Justice commitment program who chooses to participate in the scholarship program, the amount of the Family Empowerment Scholarship calculated pursuant to subparagraph 2. must be transferred from the school district in which the student last attended a public school before commitment to the Department of Juvenile Justice. When a student enters the scholarship program, the organization must receive all documentation required for the student's participation, including the private school's and the student's fee schedules, at least 30 days before the first quarterly scholarship payment is made for the student.
  - 6. The initial payment shall be made after the organization's verification of admission acceptance, and subsequent payments shall be made upon verification of continued enrollment and attendance at the private school. Payment must be by individual warrant made payable to the student's parent or by funds transfer or any other means of payment that the department

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deems to be commercially viable or cost-effective. If the payment is made by warrant, the warrant must be delivered by the organization to the private school of the parent's choice, and the parent shall restrictively endorse the warrant to the private school. An organization shall ensure that the parent to whom the warrant is made has restrictively endorsed the warrant to the private school for deposit into the account of the private school or that the parent has approved a funds transfer before any scholarship funds are deposited.

Section 4. Paragraphs (e) and (f) of subsection (6) of section 1002.395, Florida Statutes, are amended to read:

1002.395 Florida Tax Credit Scholarship Program.-

- (6) OBLIGATIONS OF ELIGIBLE NONPROFIT SCHOLARSHIP-FUNDING ORGANIZATIONS.—An eligible nonprofit scholarship-funding organization:
- (e) Must give first priority to eligible renewal students who received a scholarship from an eligible nonprofit scholarship-funding organization or from the State of Florida during the previous school year. The eligible nonprofit scholarship-funding organization must fully apply and exhaust all funds available under this section and  $\underline{s.\ 1002.40(12)(i)}$  for renewal scholarship awards before awarding any initial scholarships.
- (f) Must provide a renewal or initial scholarship to an eligible student on a first-come, first-served basis unless the student qualifies for priority pursuant to paragraph (e). Each eligible nonprofit scholarship-funding organization must refer any student eligible for a scholarship pursuant to this section who did not receive a renewal or initial scholarship based

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|-----|--|
| 784 | solely on the lack of available funds under this section and $\underline{\mathbf{s.}}$     |
| 785 | $\underline{1002.40(12)(i)}$ s. $\underline{1002.40(11)(i)}$ to another eligible nonprofit |
| 786 | scholarship-funding organization that may have funds available.                            |
| 787 |  |
| 788 | Information and documentation provided to the Department of                                |
| 789 | Education and the Auditor General relating to the identity of a                            |
| 790 | taxpayer that provides an eligible contribution under this                                 |
| 791 | section shall remain confidential at all times in accordance                               |
| 792 | with s. 213.053.   |
| 793 | Section 5. This act shall take effect July 1, 2022.  |
|     |  |
|     |  |
|     |  |

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# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

|             | Pr              | epared By: The Professional                    | Starr or the Commit | tee on Education                |
|-------------|-----------------|--|---------------------|---------------------------------|
| BILL:       | SB 522          |  |                     |                                 |
| INTRODUCER: | Senator Bradley |  |                     |                                 |
| SUBJECT:    |                 | Equivalent Student Mem<br>y Education Students | bership for Inter   | national General Certificate of |
| DATE:       | Novembe         | er 29, 2021 REVISED:                           |                     |                                 |
| ANAL        | YST             | STAFF DIRECTOR                                 | REFERENCE           | ACTION                          |
| 1. Palazesi |                 | Bouck  | ED                  | Pre-meeting                     |
| 2           |                 |  | AED                 |                                 |
| 3.          |                 |  | AP                  |                                 |

## I. Summary:

SB 522 provides for bonus funding to schools and districts who have students who are enrolled in an International General Certificate of Secondary Education (pre-AICE) course and who pass the corresponding subject examinations.

The bill does not have an impact on state revenues or expenditures. School districts that offer pre-AICE courses and examinations may earn additional bonus funding.

This bill takes effect July 1, 2022.

#### II. Present Situation:

#### **Advanced International Certificate of Education (AICE)**

Successful completion of an Advanced International Certificate of Education (AICE) curriculum<sup>1</sup> is one option for a student to graduate from high school in Florida with a standard high school diploma.<sup>2</sup> The Cambridge AICE Diploma is a certificate that requires learners to study a compulsory core subject with specified Cambridge subjects drawn from the three curriculum areas: mathematics and science (Group 1); languages (Group 2); and arts and humanities (Group 3). There is also the option to study interdisciplinary subjects (Group 4). In

<sup>&</sup>lt;sup>1</sup> Cambridge International AS and A Level qualifications offer a choice of 55 subjects, which schools can offer in almost any combination. An AS Level course typically lasts one academic year; an A Level course typically takes two years. Cambridge Assessment International Assessment, *Curriculum*, <a href="https://www.cambridgeinternational.org/programmes-and-qualifications/cambridge-advanced/cambridge-international-as-and-a-levels/curriculum/">https://www.cambridgeinternational.org/programmes-and-qualifications/cambridge-advanced/cambridge-international-as-and-a-levels/curriculum/</a> (last visited Nov. 17, 2021).

<sup>&</sup>lt;sup>2</sup> Section 1003.4282(1)(a), F.S.

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order to achieve the Cambridge AICE Diploma, learners must achieve a minimum of seven credits, with at least one credit from Groups 1, 2, and 3.<sup>3</sup>

### **Cambridge International General Certificate of Secondary Education (pre-AICE)**

Prior to enrolling in Cambridge AICE courses, a student can enroll in Cambridge IGCSE, the International General Certificate of Secondary Education (pre-AICE).<sup>4</sup> Over 100 pre-AICE courses are offered in the United States, as well as internationally, in six subject groups:<sup>5</sup>

- Creative and Professional;
- English language and literature;
- Humanities and social sciences;
- Languages;
- Mathematics; and
- Sciences.

Students enrolled in certain pre-AICE courses, like Spanish or Cambridge pre-AICE Mathematics, take several courses prior to taking the course examination, meaning the course sequence could extend beyond one year before the student sits for the examination. Cambridge pre-AICE examination sessions occur twice a year in June and in November.<sup>6</sup>

The pre-AICE exams are graded on an A\*- G grading scale, whereas AICE exams are graded on an A\*-E<sup>7</sup> grading scale. Although the pre-AICE exams and AICE exams have different grading scales, the exam grades, for the most part, correspond to the same letter grades. For both the pre-AICE and AICE exams, a score of "E" or higher is consider "passing" as it corresponds with a United States (U.S.) letter grade of "C" or higher. For the pre-AICE exam, scores of "F," "G", and "U" correspond to a U.S. letter grade of D+, D, and F respectively. For AICE exams, students can also earn a score of "U" which corresponds to a U.S. letter grade of "F" similar to the pre-AICE exams. <sup>10</sup>

<sup>&</sup>lt;sup>3</sup> Cambridge Assessment International Education, *Cambridge AICE Diploma qualification*, <a href="https://www.cambridgeinternational.org/programmes-and-qualifications/cambridge-advanced/cambridge-aice-diploma/qualification/">https://www.cambridgeinternational.org/programmes-and-qualifications/cambridge-advanced/cambridge-aice-diploma/qualification/</a> (last visited Nov. 17, 2021).

<sup>&</sup>lt;sup>4</sup> Cambridge Assessment International Education, *Cambridge IGCSE*, <a href="https://www.cambridgeinternational.org/programmes-and-qualifications/cambridge-upper-secondary/cambridge-igcse/">https://www.cambridgeinternational.org/programmes-and-qualifications/cambridge-upper-secondary/cambridge-igcse/</a> (last visited Nov. 17, 2021).

<sup>&</sup>lt;sup>5</sup> Cambridge Assessment International Education, *Cambridge IGCSE subjects*, https://www.cambridgeinternational.org/programmes-and-qualifications/cambridge-upper-secondary/cambridge-igcse/subjects/# (last visited Nov. 18, 2021).

<sup>&</sup>lt;sup>6</sup> Cambridge Assessment International Education, *Cambridge IGCSE qualification*, <a href="https://www.cambridgeinternational.org/programmes-and-qualifications/cambridge-upper-secondary/cambridge-igcse/qualification/">https://www.cambridgeinternational.org/programmes-and-qualifications/cambridge-upper-secondary/cambridge-igcse/qualification/</a> (last visited Nov. 17, 2021).

<sup>&</sup>lt;sup>7</sup> Email, Sherry Reach, Cambridge Assessment International Education (Nov. 22, 2021) (on file with the Senate Committee on Education).

<sup>&</sup>lt;sup>8</sup> Cambridge Assessment International Education, *Guide to Cambridge courses and exams for US higher education*, https://www.cambridgeinternational.org/usa/higher-ed/guide-to-cambridge/ (last visited Nov. 22, 2021).

<sup>&</sup>lt;sup>9</sup> Email, Sherry Reach, Cambridge Assessment International Education (Nov 22, 2021) (on file with the Senate Committee on Education). The passing score of "E' for pre-AICE exams corresponds with the score needed on AICE exams to count for postsecondary credit under Florida's statewide articulation agreement.

<sup>&</sup>lt;sup>10</sup> Email, Sherry Reach, Cambridge Assessment International Education (Nov 22, 2021) (on file with the Senate Committee on Education).

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| Pre-AICE exam <sup>11</sup> | AICE exam | U.S. letter grade |
|-----------------------------|-----------|-------------------|
| A*                          | A*        | A+                |
| A                           | A         | A                 |
| В                           | В         | B+                |
| С                           | С         | В                 |
| D                           | D         | C+                |
| Е                           | Е         | С                 |
| F                           |           | D+                |
| G                           |           | D                 |
| U                           | U         | F                 |

#### AICE and pre-AICE in Florida

The AICE program is one of a number of articulated acceleration programs, which are intended to shorten the time necessary for a student to earn a high school diploma and a postsecondary degree, broaden the scope of curricular options available, or increase the depth of study available for a particular subject. <sup>12</sup> The law provides the following benefits to schools and students engaged in the AICE program:

- Successful completion of a course examination qualifies for college credit. 13
- The percentage of a school's students eligible to earn college credit favorably affects the school's grade. 14
- A grade earned in AICE or pre-AICE is assigned additional weight for determining student eligibility for a Bright Futures scholarship. 15
- A student who earns an AICE Diploma is not required to achieve a score on a college entrance exam to qualify for a Bright Futures scholarship. 16
- Classroom teachers and school districts receive funding incentives based on the performance of each student in AICE examinations.<sup>17</sup>

In spring 2021, 36 pre-AICE course were offered by Florida School districts with a total enrollment of 52,764 in the 36 different pre-AICE courses. <sup>18</sup> In the 2019-2020 school year, there were 668 pre-AICE exams administered in Florida, 440 earned a grade of E or higher. <sup>19</sup>

<sup>&</sup>lt;sup>11</sup> Email, Sherry Reach, Cambridge Assessment International Education (Nov 22, 2021) (on file with the Senate Committee on Education).

<sup>&</sup>lt;sup>12</sup> Section 1007.27(1), F.S. Accelerated mechanisms include, but are not limited to, dual enrollment and early admission, advanced placement (AP), credit by examination, the International Baccalaureate (IB) Program, and the Advanced International Certificate of Education (AICE) Program.

<sup>&</sup>lt;sup>13</sup> Section 1003.4295, F.S.

<sup>&</sup>lt;sup>14</sup> Section 1008.34(3)(b)2.b., F.S.

<sup>&</sup>lt;sup>15</sup> Section 1009.531(3)(a), F.S.

<sup>&</sup>lt;sup>16</sup> Florida Department of Education, 2021-22 Bright Futures Student Handbook, at 5, https://www.floridastudentfinancialaidsg.org/PDF/BFHandbookChapter1.pdf (last visited Nov. 22, 2021)

<sup>&</sup>lt;sup>17</sup> Section 1011.62(1)(m), F.S.

<sup>&</sup>lt;sup>18</sup> Florida Department of Education, *Course Enrollment State Report, Survey 3, 2020-2021*, <a href="https://www.fldoe.org/accountability/data-sys/edu-info-accountability-services/pk-12-public-school-data-pubs-reports/students.stml">https://www.fldoe.org/accountability/data-sys/edu-info-accountability-services/pk-12-public-school-data-pubs-reports/students.stml</a>. The total enrollment is not an individual student count enrolled in Pre-AICE courses. (Last visited 11/17/2021).

<sup>&</sup>lt;sup>19</sup> Email, Sherry Reach, Cambridge Assessment International Education (Nov 22, 2021) (on file with the Senate Committee on Education). Many schools offer the IGCSE curriculum to develop the skills and content mastery required for future AICE courses without administering the IGCSE exams.

# Funds for the Operations of Schools - AICE and Pre-AICE Incentive Funding

The Florida Education Finance Program (FEFP) provides a funding incentive for school districts with students in AICE courses who successfully complete AICE examinations or earn an AICE diploma. A value of 0.16 full-time equivalent (FTE) student membership is calculated for each student enrolled in a full-credit AICE course who receives a score of E or higher, and 0.08 FTE student membership for each student enrolled in a half-credit AICE course who receives a score of E or higher on a subject examination. A value of 0.3 FTE student membership is calculated for each student who receives an AICE diploma. <sup>21</sup>

Additionally, school districts are required to distribute to each classroom teacher who provided AICE or pre-AICE instruction:<sup>22</sup>

- A bonus of \$50 for each student taught by the AICE teacher in each full-credit AICE course who receives a score of "E" or higher on the AICE exam. For pre-AICE teachers a \$25 bonus for each student taught by the pre-AICE teacher in each pre-AICE course, who receives a score of "E" or higher on the pre-AICE examination.
- An additional bonus of \$500 is allotted to each AICE teacher in a school designated with a grade of "D" or "F" who has at least one student scoring "E" or higher on the full-credit AICE examination, regardless of the number of classes taught or number of such students.
- An additional \$250 to each pre-AICE teacher in school designated with a school grade of "D" or "F" who has at least one student scoring "E" or higher on the pre-AICE examination in that class.

# III. Effect of Proposed Changes:

SB 522 requires that a value of 0.08 full-time equivalent be calculated for each student enrolled in an International General Certificate of Secondary Education (pre-AICE) course and who receives a score of "E" or higher on the corresponding pre-AICE subject examination. The additional incentive funding for successful completion of pre-AICE examinations may lead to more schools and districts expanding pre-AICE and AICE opportunities for students and increase the number of students participating in AICE programs and earning an AICE high school diploma.

The bill takes effect on July 1, 2022.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

<sup>&</sup>lt;sup>20</sup> See 1011.62, F.S. Florida also provides incentive funds for dual enrollment, exploratory career education, the International Baccalaureate Program, advanced placement courses, and career-themed courses, among others.

<sup>&</sup>lt;sup>21</sup> Section 1011.62(1)(m), F.S.

<sup>&</sup>lt;sup>22</sup> *Id*.

| VII. | Relate | ed Issues:   |
|------|--------|--|
|      | None.  |  |
| VI.  | Techr  | nical Deficiencies:  |
|      |        | The bill does not have an impact on state revenues or expenditures. School districts that offer International General Certificate of Secondary Education (pre-AICE) courses and examinations may receive bonus funding for students who successfully complete pre-AICE subject examinations. |
|      | C.     | Government Sector Impact:  |
|      |        | None.  |
|      | B.     | Private Sector Impact:   |
|      |        | None.  |
|      | A.     | Tax/Fee Issues:  |
| ٧.   | Fisca  | I Impact Statement:  |
|      |        | None.  |
|      | E.     | Other Constitutional Issues:   |
|      |        | None.  |
|      | D.     | State Tax or Fee Increases:  |
|      |        | None.  |
|      | C.     | Trust Funds Restrictions:  |
|      |        | None.  |
|      | B.     | Public Records/Open Meetings Issues:   |

# VIII. Statutes Affected:

None.

This bill substantially amends section 1011.62 of the Florida Statutes.

#### IX. **Additional Information:**

Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.) A.

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2022 SB 522

By Senator Bradley

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A bill to be entitled

An act relating to full-time equivalent student

membership for International General Certificate of Secondary Education students; amending s. 1011.62, F.S.; providing a specified amount of full-time equivalent membership for each student enrolled in an International General Certificate of Secondary Education (pre-AICE) course who receives a score of "E" or higher on the corresponding pre-AICE subject examination; making a technical change; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (m) of subsection (1) of section 1011.62, Florida Statutes, is amended to read:

1011.62 Funds for operation of schools.—If the annual allocation from the Florida Education Finance Program to each district for operation of schools is not determined in the annual appropriations act or the substantive bill implementing the annual appropriations act, it shall be determined as follows:

- (1) COMPUTATION OF THE BASIC AMOUNT TO BE INCLUDED FOR OPERATION.—The following procedure shall be followed in determining the annual allocation to each district for operation:
- (m) Calculation of additional full-time equivalent
  membership based on Advanced International Certificate of
  Education examination scores of students.—A value of 0.16 full-

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5-00665-22 2022522 time equivalent student membership shall be calculated for each student enrolled in a full-credit Advanced International 32 Certificate of Education course who receives a score of E or higher on a subject examination. A value of 0.08 full-time equivalent student membership shall be calculated for each student enrolled in a half-credit Advanced International Certificate of Education course who receives a score of E or higher on a subject examination. A value of 0.08 full-time 38 equivalent student membership shall be calculated for each 39 student enrolled in an International General Certificate of 40 Secondary Education (pre-AICE) course who receives a score of "E" or higher on the corresponding pre-AICE subject examination. A value of 0.3 full-time equivalent student membership shall be 42 calculated for each student who receives an Advanced International Certificate of Education diploma. Such value shall be added to the total full-time equivalent student membership in basic programs for grades 9 through 12 in the subsequent fiscal 46 year. Each school district shall allocate at least 80 percent of the funds received from the Advanced International Certificate 49 of Education bonus FTE funding, in accordance with this paragraph, to the school program that generated the funds and to 50 school programs administered by the University of Cambridge 51 Local Examinations Syndicate that prepare prospective students 53 to enroll in Advanced International Certificate of Education courses. These funds shall be expended solely for the payment of costs associated with the application and registration process; 56 program fees and site licenses; training, professional 57 development, salaries, benefits, and bonuses for instructional personnel and program coordinators; examination and diploma

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fees; membership fees; supplemental books; instructional supplies, materials, and equipment; and other activities that identify prospective Advanced International Certificate of Education students or prepare prospective students to enroll in Advanced International Certificate of Education courses. The school district shall distribute to each classroom teacher who provided Advanced International Certificate of Education or pre-AICE International General Certificate of Secondary Education (pre-AICE) instruction:

- 1. A bonus in the amount of \$50 for each student taught by the Advanced International Certificate of Education teacher in each Advanced International Certificate of Education course who receives a score of E or higher on the Advanced International Certificate of Education examination. A bonus in the amount of \$25 for each student taught by the pre-AICE teacher in each pre-AICE course who receives a score of E or higher on the pre-AICE examination.
- 2. An additional bonus of \$500 to each Advanced International Certificate of Education teacher in a school designated with a grade of "D" or "F" who has at least one student scoring E or higher on the Advanced International Certificate of Education examination, regardless of the number of classes taught or of the number of students scoring an E or higher on the Advanced International Certificate of Education examination.
- 3. Additional bonuses of \$250 each to teachers of pre-AICE classes in a school designated with a grade of "D" or "F" which has at least one student scoring an E or higher on the pre-AICE examination in that class. Teachers receiving an award under

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|----|--|
| 88 | subparagraph 2. are not eligible for a bonus under this        |
| 89 | subparagraph.  |
| 90 |  |
| 91 | Bonuses awarded to a teacher according to this paragraph shall |
| 92 | be in addition to any regular wage or other bonus the teacher  |
| 93 | received or is scheduled to receive.                           |
| 94 | Section 2. This act shall take effect July 1, 2022.            |
|    |  |
|    |  |

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# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

|             | Prepared By: The Professional Staff of the Committee on Education |               |               |                  |                            |  |  |
|-------------|---|---------------|---------------|------------------|----------------------------|--|--|
| BILL:       | SB 538  |               |               |                  |                            |  |  |
| INTRODUCER: | Senator Ho  | ooper         |               |                  |                            |  |  |
| SUBJECT:    | Private Ins   | structional l | Personnel Pro | viding Applied H | Behavior Analysis Services |  |  |
| DATE:       | November  | 29, 2021      | REVISED:      |                  |                            |  |  |
| ANAL        | YST   | STAFF         | DIRECTOR      | REFERENCE        | ACTION                     |  |  |
| . Palazesi  |   | Bouck         |               | ED               | Pre-meeting                |  |  |
| 2.          |   |               | _             | HP               |                            |  |  |
| 3.          |   |               |               | RC               |                            |  |  |

## I. Summary:

SB 538 expands the list of private instructional personnel who may provide applied behavior analysis services in public schools. Specifically, the bill authorizes services by registered behavior technicians who hold a nationally recognized certification and practice under the supervision of either certified behavior analysts or professionals licensed under chapter 490 or chapter 491 of the Florida Statutes.

The bill takes effect on July 1, 2022

#### **Present Situation:**

## **Applied Behavior Analysis**

Behavior Analysis measures outcomes directly through data collection and direct observation of behavior. Applied Behavior Analysis (ABA) is the use of principled methods of behavior analysis to bring about meaningful changes in socially important behaviors. ABA is best known for its success in treating individuals with autism spectrum disorder and other developmental disabilities. Florida law defines ABA as the design, implementation, and evaluation of environmental modifications, using behavioral stimuli and consequences, to produce socially significant improvement in human behavior, including but not limited to, the use of direct

<sup>&</sup>lt;sup>1</sup> Florida Association for Behavior Analysis, *What is Behavior Analysis?*, <a href="https://www.fabaworld.org/what-is-behavior-analysis">https://www.fabaworld.org/what-is-behavior-analysis</a>?, <a href="https://www.fabaworld.org/what-is-behavior-analysis">https://www.fabaworld.org/what-is-behavior-analysis</a>? (last visited Nov. 19, 2021).

<sup>&</sup>lt;sup>2</sup> Association of Professional Behavior Analysts, *Identifying Applied Behavior Analysis Interventions white paper*, (2017), available at <a href="https://cdn.ymaws.com/www.apbahome.net/resource/collection/1FDDBDD2-5CAF-4B2A-AB3F-DAE5E72111BF/APBAwhitepaperABAinterventions.pdf">https://cdn.ymaws.com/www.apbahome.net/resource/collection/1FDDBDD2-5CAF-4B2A-AB3F-DAE5E72111BF/APBAwhitepaperABAinterventions.pdf</a>, at 16.

<sup>&</sup>lt;sup>3</sup> Behavior Analyst Certification Board, *Autism & Intellectual/Development Disabilities*, <a href="https://www.bacb.com/wp-content/uploads/2020/05/Behavioral-Treatment-of-Autism-and-Other-Developmental-Disabilities-Fact-Sheet\_210108.pdf">https://www.bacb.com/wp-content/uploads/2020/05/Behavioral-Treatment-of-Autism-and-Other-Developmental-Disabilities-Fact-Sheet\_210108.pdf</a> (last visited Nov. 18, 2021).

observation, measurement, and functional analysis of the relations between environment and behavior.<sup>4</sup>

### Applied Behavior Analysis Providers in Florida

Florida statutes do not define requirements for licensure or certification for behavior analysts or other types of ABA providers. The Agency for Persons with Disabilities relies on the Behavior Analyst Certification Board (BACB)<sup>5</sup> for its certification program and does not independently certify behavior analysts.<sup>6</sup> Nationally, individuals can become certified behavior analysts through the BACB. The BACB provides three credentials for behavior analysts<sup>7</sup> the Board Certified Behavior Analyst (BCBA), Board Certified Assistant Behavior Analyst (BCaBA), and the Registered Behavior Technician (RBT). The requirements for the credentials are outlined below:

- Board Certified Behavior Analyst:<sup>8</sup>
  - o At least a master's degree in applied behavior analysis or a closely-related field;
  - Completion of 270 hours of graduate-level instruction in specified behavior analysis topics;
  - o Completion of specified hours of supervised experiential training in ABA; and,
  - o Passage of the BCBA examination.
- Board Certified Assistant Behavior Analyst:<sup>9</sup>
  - o At least a bachelor's degree;
  - o Completion of 180 classroom hours of instruction in specified behavior analysis topics;
  - o Completion of specified hours of supervised experiential training in ABA; and,
  - o Passage of the BCaBA examination.
- Registered Behavior Technician: 10
  - o At least a high school diploma;
  - o Be at least 18 years old;
  - o Completion of 40 hours of training in specified behavior analysis topics;
  - o Completion of the RBT competency assessment; and
  - o Passage of the RBT examination.

<sup>&</sup>lt;sup>4</sup> Sections 627.6686(2)(a), F.S. and 641.31908(2)(a), F.S.

<sup>&</sup>lt;sup>5</sup> The BACB is a nonprofit corporation that was established in 1998 to offer accredited behavior analysis certification programs that meet certification needs identified by behavior analysts, governments, and consumers of behavior-analytic services.

<sup>&</sup>lt;sup>6</sup> Rule 65G-4.001(5), F.A.C. The rule also lists persons licensed in accordance with Chapter 490 or 491, F.S. can serve as behavior analysts.

<sup>&</sup>lt;sup>7</sup> Behavior Analyst Certification Board, Credentials, <a href="https://www.bacb.com/">https://www.bacb.com/</a>. The BACB also offered a Florida Certified Behavior Analyst, who have the same responsibilities as a BCBA, but the certification is not valid in other states. <a href="https://www.bacb.com/flcba/">https://www.bacb.com/flcba/</a> (last visited Nov. 19, 2021).

<sup>&</sup>lt;sup>8</sup> Behavior Analyst Certification Board, *Board Certified Behavior Analyst Handbook*, <a href="https://www.bacb.com/wp-content/uploads/2021/09/BCBAHandbook">https://www.bacb.com/wp-content/uploads/2021/09/BCBAHandbook</a> 210915-2.pdf (last visited Nov. 19, 2021).

<sup>&</sup>lt;sup>9</sup> Behavior Analyst Certification Board, *Board Certified Assistant Behavior Analyst Handbook*, <a href="https://www.bacb.com/wp-content/uploads/2021/09/BCaBAHandbook">https://www.bacb.com/wp-content/uploads/2021/09/BCaBAHandbook</a>, 210915-2.pdf (last visited Nov. 19, 2021).

<sup>&</sup>lt;sup>10</sup>Behavior Analyst Certification Board, *Registered Behavior Technician Handbook*, <u>https://www.bacb.com/wp-content/uploads/2021/09/RBTHandbook\_210915-3.pdf</u> (Nov. 22, 2021).

The RBT is a paraprofessional certified in behavior analysis. RBTs assist in delivering behavior-analytic services and practice under the direction and close supervision of an RBT Supervisor and/or an RBT Requirements Coordinator, who are responsible for all work RBTs perform.<sup>11</sup>

#### ABA Services in a Florida Public School Setting

Behavior analysis in education provides a scientific approach to designing, implementing, and evaluating instruction based on analyzing interactions between what the teacher does and student learning.<sup>12</sup>

Section 1003.572, F.S., was created in 2013,<sup>13</sup> to encourage cooperation and coordination of services for students with disabilities through public and private instructional collaboration. Private instructional personnel who are hired or contracted by parents to collaborate with public instructional personnel must be permitted to observe the student in the educational setting, act as a team with instructional personnel in the educational setting, and provide services in the educational setting.<sup>14</sup> Private instructional personnel must undergo a background screening and may serve at the time and place determined by the public school.<sup>15</sup>

The statute defines the following as private instructional personnel:<sup>16</sup>

- Individuals certified under s. 393.1717 or licensed under chapter 490<sup>18</sup> or chapter 491<sup>19</sup> of the Florida Statutes for applied behavior analysis services as defined in ss. 627.6686 and 641.31098, F.S..
- Speech-language pathologists licensed under s. 468.1185, F.S..
- Occupational therapists licensed under part III of chapter 468.
- Physical therapists licensed under chapter 486.
- Psychologists licensed under chapter 490.
- Clinical social workers licensed under chapter 491.

The statute does not expressly address other behavior analysis professionals, such as BCaBAs or RBTs who implement the treatment plans established by behavior analysts.

<sup>&</sup>lt;sup>11</sup> <sup>11</sup>Behavior Analyst Certification Board, *Registered Behavior Technician Handbook*, at 1 (2021), available at <a href="https://www.bacb.com/wp-content/uploads/2021/09/RBTHandbook">https://www.bacb.com/wp-content/uploads/2021/09/RBTHandbook</a> 210915-3.pdf (Last visited Nov. 22, 2021).

<sup>&</sup>lt;sup>12</sup> Behavior Analyst Certification Board, *Behavior Analysis in Education*, <a href="https://www.bacb.com/wp-content/uploads/2020/05/Behavior-Analysis-in-Education-Fact-Sheet 210108.pdf">https://www.bacb.com/wp-content/uploads/2020/05/Behavior-Analysis-in-Education-Fact-Sheet 210108.pdf</a> (last visited Nov. 22, 2021).

<sup>&</sup>lt;sup>13</sup> Section 5, ch. 2013-36, L.O.F.

<sup>&</sup>lt;sup>14</sup> Section 1003.572(3), F.S.

<sup>&</sup>lt;sup>15</sup> *Id*.

<sup>&</sup>lt;sup>16</sup> Section 1003.572(1), F.S.

<sup>&</sup>lt;sup>17</sup> Section 393.17 authorizes the Agency for Persons with Disabilities to establish a certification process for behavior analysts and requires the agency to recognize the certification of behavior analysts awarded by a nonprofit corporation that adheres to national standards of boards that determine professional credentials and whose mission is to meet professional credentialing needs identified by behavior analysts, state governments, and consumers of behavior analysis services. The Agency for Persons with disabilities promulgated these requirements in rule 65G-4.001(5), F.A.C.

<sup>&</sup>lt;sup>18</sup> Chapter 490, "Psychological Services Act" regulates psychological services in the state of Florida, including but not limited to, the process and requirements to become a Florida Department of Health licensed psychologist, defining the scope of practice of psychology, and the continuing education requirements of a licensed psychologist.

<sup>&</sup>lt;sup>19</sup> Chapter 491, regulates mental health counseling, clinical social work, and marriage and family therapy, including but not limited to the process and requirements to become a Florida Department of Health licensed marriage and family therapist, clinical social worker, and mental health counselor.

# II. Effect of Proposed Changes:

SB 538 expands the list of approved private instructional providers who may provide services to students with disabilities to include registered behavior technicians who hold a nationally recognized paraprofessional certification in behavior analysis. The registered behavior analyst would be required to practice under the supervision of an individual licensed under chapter. 490 or 491 or a certified behavior analyst.

This change may result in more parents and school districts hiring or contracting with registered behavior technicians, which in turn may result in more children who need behavior analysis services provided with services.

#### III. Constitutional Issues:

| A. | Municipality/County Mandates Restrictions: |
|----|--|
|    | None.                                      |
| B. | Public Records/Open Meetings Issues:       |
|    | None.                                      |
| C. | Trust Funds Restrictions:                  |
|    | None.                                      |
| D. | State Tax or Fee Increases:                |
|    | None.                                      |
| E. | Other Constitutional Issues:               |

## IV. Fiscal Impact Statement:

None.

None.

| Α. ΄ | Tax/ | Fee | Issues: |
|------|------|-----|---------|
|      |      |     |         |

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

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None.

# VI. Related Issues:

None.

## VII. Statutes Affected:

This bill substantially amends section 1003.572 of the Florida Statutes.

# VIII. Additional Information:

# A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2022 SB 538

By Senator Hooper

effective date.

16-00652A-22 2022538 A bill to be entitled

An act relating to private instructional personnel providing applied behavior analysis services; amending s. 1003.572, F.S.; revising the definition of the term "private instructional personnel" to include certain

registered behavior technicians; providing an

Be It Enacted by the Legislature of the State of Florida:

(1) As used in this section, the term "private

the provision of applied behavior analysis services.

(b) is added to that subsection, to read:

instructional personnel" means:

Section 1. Present paragraphs (b) through (f) of subsection

1003.572 Collaboration of public and private instructional

(b) Registered behavior technicians who have a nationally

recognized paraprofessional certification in behavior analysis

and who practice under the supervision of individuals described

in paragraph (a) by assisting and supporting such individuals in

Section 2. This act shall take effect July 1, 2022.

(1) of section 1003.572, Florida Statutes, are redesignated as

paragraphs (c) through (q), respectively, and a new paragraph

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personnel.-

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Page 1 of 1 CODING: Words stricken are deletions; words underlined are additions.

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

|                       | Prepared By: The Professional Staff of the Committee on Education |              |                |               |                    |        |  |
|-----------------------|---|--------------|----------------|---------------|--------------------|--------|--|
| BILL:                 | SB 622  | SB 622       |                |               |                    |        |  |
| INTRODUCER: Senator I |   | az           |                |               |                    |        |  |
| SUBJECT:              | Florida Ins   | titute for C | Charter School | ol Innovation |                    |        |  |
| DATE:                 | November  | 29, 2021     | REVISED:       |               |                    |        |  |
| ANAL                  | YST   | STAFF        | DIRECTOR       | REFERENCE     | A                  | ACTION |  |
| 1. Jahnke             |   | Bouck        |                | ED            | <b>Pre-meeting</b> |        |  |
| 2.                    |   |              |                | AED           |                    |        |  |
| 3.                    |   |              |                | AP            |                    |        |  |

# I. Summary:

SB 622 establishes the Florida Institute for Charter School Innovation (institute) at Miami Dade College to improve charter school authorizing practices in the state. Additionally, the bill requires the Department of Education to collaborate with the institute in developing the sponsor evaluation framework.

The bill provides an appropriation of \$1 million in recurring general revenue funds. See Section V.

The bill takes effect on July 1, 2022.

#### II. Present Situation:

Charter school authorizers oversee a school's compliance with the terms of the charter contract, which includes monitoring school performance and ensuring that the schools adhere to criteria in state law. In addition, authorizers grant or deny charter applications and revoke charters when appropriate.<sup>1</sup> According to the National Association of Charter School Authorizers (NACSA), quality authorizing is essential to ensure that charter schools are successful in providing a high-quality education to public school students. Successful authorizers ensure that charter schools use the flexibility they are granted under state law to meet their students' needs and spend tax dollars appropriately.<sup>2</sup>

<sup>&</sup>lt;sup>1</sup> Education Commission of the States, *Charter Authorizers: What they are & why they matter, available at* <a href="https://www.ecs.org/wp-content/uploads/Charter-Authorizers-What-they-are-and-why-they-matter.pdf">https://www.ecs.org/wp-content/uploads/Charter-Authorizers-What-they-are-and-why-they-matter.pdf</a>.

<sup>2</sup> *Id.* 

#### **Charter Schools**

Charter schools are tuition-free public schools created through an agreement or "charter" that provides flexibility relative to regulations created for traditional public schools.<sup>3</sup> Forty-five states and the District of Columbia have enacted charter school laws as of January 2020.<sup>4</sup> Between the 2009-2010 and 2018-2019 school years, the percentage of all public schools that were charter schools increased from 5 to 8 percent, and the total number of charter schools increased from 5,000 to 7,400. The percentage of public school students nationwide attending public charter schools increased from 3 to 7 percent between fall 2009 and fall 2018.<sup>5</sup>

All charter schools in Florida are public schools and are part of the state's public education system.<sup>6</sup> During the 2020-2021 school year, 341,926 students were enrolled in 687 charter schools in Florida.<sup>7</sup> Seventy percent of the students attending charter schools in the 2020-2021 school year were minorities. Hispanic students comprised 45 percent of Florida's charter school enrollment, and 19 percent were African-American students.<sup>8</sup>

#### **Charter School Sponsors**

A district school board may sponsor a charter school in the county over which the district school board has jurisdiction. A state university may sponsor a charter developmental research school (charter lab school) and upon the approval by the State Board of Education (SBE), may sponsor a charter school to meet regional education or workforce demands by serving students from multiple school districts. Additionally, Florida College System (FCS) institutions, upon the approval of the SBE, may sponsor a charter school in any county within its service area to meet workforce demands and may offer postsecondary programs leading to industry certification to eligible charter school students.

A charter school sponsor has several responsibilities, including: 13

- Approving or denying charter school applications.
- Overseeing each sponsored school's progress toward the goals established in the charter.
- Monitoring the revenues and expenditures of the school.
- Ensuring that the school participates in the state's education accountability system.

<sup>&</sup>lt;sup>3</sup> Florida Department of Education, Fact Sheet Office of Independent Education & Parental Choice, *Florida's Charter Schools* (September 2021), *available at* <a href="https://www.fldoe.org/core/fileparse.php/7778/urlt/Charter-Sept-2021.pdf">https://www.fldoe.org/core/fileparse.php/7778/urlt/Charter-Sept-2021.pdf</a>.

<sup>&</sup>lt;sup>4</sup> Education Commission of the States, *50-State Comparison: Charter School Policies* <a href="https://www.ecs.org/charter-school-policies/">https://www.ecs.org/charter-school-policies/</a> (last visited November 17, 2021).

<sup>&</sup>lt;sup>5</sup> National Center for Education Statistics, *Public Charter School Enrollment*, <a href="https://nces.ed.gov/programs/coe/indicator/cgb">https://nces.ed.gov/programs/coe/indicator/cgb</a> (last visited November 17, 2021).

<sup>&</sup>lt;sup>6</sup> Section 1002.33(1), F.S.

<sup>&</sup>lt;sup>7</sup> Florida Department of Education, Fact Sheet Office of Independent Education & Parental Choice, *Florida's Charter Schools* (September 2021), *available at* <a href="https://www.fldoe.org/core/fileparse.php/7778/urlt/Charter-Sept-2021.pdf">https://www.fldoe.org/core/fileparse.php/7778/urlt/Charter-Sept-2021.pdf</a>.

<sup>8</sup> *Id*.

<sup>&</sup>lt;sup>9</sup> Section 1002.33(5)(a)1., F.S.

<sup>&</sup>lt;sup>10</sup> Section 1002.33(5)(a)2., F.S.

<sup>&</sup>lt;sup>11</sup> Section 1002.33(5)(a)3, F.S.

<sup>&</sup>lt;sup>12</sup>A charter school currently operated by an FCS institution is not eligible to be sponsored by an FCS institution until its existing charter with the school district expires. Section 1002.33(5)(a)3.b., F.S. and Section 1002.34(3)(b), F.S.

<sup>&</sup>lt;sup>13</sup> Section 1002.33(5)(b), F.S.

• Intervening when a sponsored school demonstrates deficient student performance or financial instability.

A sponsor must provide administrative and educational services <sup>14</sup> and may withhold a fee of up to five percent of each charter school's total operating funds. <sup>15</sup>

#### **Charter School Sponsor Accountability**

To ensure charter school sponsor accountability, the Department of Education (DOE), in collaboration with charter school sponsors and operators, must develop a sponsor evaluation framework that must address, at a minimum:

- The sponsor's strategic vision for charter school authorizing and progress towards that vision.
- Alignment of the sponsor's policies and practices to best practices for charter school authorizing.
- Academic and financial performance of all operating charter schools overseen by the sponsor.
- The status of charter schools authorized by the sponsor, including approved, operating and closed schools.

Additionally, the DOE must compile the results of the evaluation framework, by sponsor, which must be included in its annual charter school sponsor report.

#### **Charter School Authorization**

An application for a new charter school may be made by an individual, teachers, parents, a group of individuals, a municipality, or a legal entity organized under the laws of this state. All charter applicants must prepare and submit a standard application, which: <sup>17</sup>

- Demonstrates how the school will use the guiding principles and meet the statutorily defined purpose of a charter school.
- Provides a detailed curriculum plan that illustrates how students will be provided services to attain the Sunshine State Standards.
- Contains goals and objectives for improving student learning and measuring that improvement.
- Describes the reading curriculum and differentiated strategies that will be used for students
  reading at grade level or higher and a separate curriculum and strategies for students who are
  reading below grade level.
- Contains an annual financial plan for each year requested by the charter for operation of the school for up to five years.

<sup>&</sup>lt;sup>14</sup> Administrative and educational services include contract management services; full-time equivalent and data reporting services; exceptional student education administration services; services related to eligibility and reporting duties required to ensure that school lunch services under the National School Lunch Program; test administration services; processing of teacher certificate data services; and information services. Section 1002.33(20)(a)1., F.S.

<sup>&</sup>lt;sup>15</sup> Section 1002.33(20)(a)2., F.S.

<sup>&</sup>lt;sup>16</sup> Section 1002.33(3)(a), F.S.

<sup>&</sup>lt;sup>17</sup> Section 1002.33(6)(a), F.S. Charter school applications are incorporated into SBE Rule 6A-6.0786, F.A.C.

 Discloses the name of each applicant, governing board member, and all proposed education services providers; the name and sponsor of any charter school operated by each applicant, each governing board member, and each proposed education services provider that has closed and the reasons for the closure; and the academic and financial history of such charter schools, which the sponsor must consider in deciding whether to approve or deny the application.

- Contains additional information a sponsor may require.
- Documents, for the establishment of a virtual charter school, the applicant has contracted with a provider of virtual instruction services in accordance with law. <sup>18</sup>

A sponsor receives and reviews all charter school applications using the evaluation instrument developed by the Department of Education and, within 90 calendar days of receipt, must by majority vote approve or deny the application. A sponsor must receive and consider charter school applications received for charter schools to be opened at a time determined by the applicant.<sup>19</sup>

If an application is denied, the sponsor must within ten calendar days provide specific written reasons, based upon good cause, for its denial to the applicant and the DOE.<sup>20</sup> The applicant has 30 calendar days to file an appeal with the SBE after the denial of or failure to act upon an application. The state board's decision is a final action subject to judicial review in the District Court of Appeal.<sup>21</sup>

#### **Causes for Nonrenewal or Termination**

A charter school sponsor must make student academic achievement for all students the most important factor when determining whether to renew or terminate a charter, but may terminate or not renew a charter for any of the following reasons: <sup>22</sup>

- Failure to participate in the state's education accountability system or failure to meet the charter's requirements for student performance.
- Failure to meet generally accepted standards of fiscal management.
- Material violation of law.
- Other good cause shown.

A sponsor must provide 90-days written notice to the charter school prior to termination or nonrenewal, except that a charter may be terminated immediately if the sponsor sets forth particular facts and circumstances indicating an immediate and serious danger to the health, safety or welfare of the students.<sup>23</sup> The sponsor must notify in writing the charter school's governing board, the charter school principal, and the DOE of an immediate termination. The governing board is entitled to a formal hearing with an administrative law judge, who must issue a final order to the sponsor. The governing board may appeal the final order in the District Court

<sup>&</sup>lt;sup>18</sup> Section 1002.45(1)(d), F.S.

<sup>&</sup>lt;sup>19</sup> Section 1002.33(6)(b), F.S.

<sup>&</sup>lt;sup>20</sup> Section 1002.33(6)(b)3.a.,F.S.

<sup>&</sup>lt;sup>21</sup> Section 1002.33(6)(c)-(d), F.S.; see also s. 120.68, F.S.

<sup>&</sup>lt;sup>22</sup> Section 1002.33(8)(a)1.-4., F.S.

<sup>&</sup>lt;sup>23</sup> Section 1002.33(8)(b) and (c), F.S.

of Appeal. Under these circumstances, the sponsor must assume operation of the charter school throughout the pendency of the hearing.<sup>24</sup>

# III. Effect of Proposed Changes:

SB 622 creates s. 1004.88, F.S., to establish the Florida Institute for Charter School Innovation (institute) at Miami Dade College to improve charter school authorizing practices. Specifically, the bill requires the institute to:

- Create a state resource of best practices for charter applications and review.
- Provide charter school sponsors with training, technical assistance, and support in reviewing initial and renewal applications.
- Conduct applied research on policy and practices related to charter schools.
- Conduct or compile basic research on the status of educational choice, charter authorizing, and charter school performance, amongst other topics.
- Collaborate with the Department of Education (DOE) in developing the sponsor evaluation framework.
- Disseminate information to teacher educators regarding research-based charter school teaching practices.
- Host research workshops and conference that allow charter school sponsors, operators, students, and parents to engage in charter school topics.

Additionally, the bill modifies s. 1002.33, F.S., to specify that the DOE must collaborate with the institute, along with charter school sponsors and operators, in developing the sponsor evaluation framework.

The bill takes effect on July 1, 2022.

#### IV. Constitutional Issues:

| A. | Municipality/County Mandates Restrictions: |
|----|--|
|    | None.                                      |

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

<sup>&</sup>lt;sup>24</sup> Section 1002.33(8)(c), F.S. The sponsor must assume operation of the charter school, unless the continued operation of the charter school would materially threaten the health, safety, or welfare of the students.

| _  | <b>-</b> |               |              |
|----|----------|---------------|--------------|
| _  | ()thor   | ( `AMAtitutia | anal laguage |
| E. | Omer     | CONSILIUIC    | nal Issues:  |

None.

## V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The bill specifies a \$1 million recurring appropriation from the General Revenue Fund to Miami Dade College to create and implement the Florida Institute for Charter School Innovation.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends section 1002.33 of the Florida Statutes.

This bill creates section 1004.88 of the Florida Statutes.

This bill creates an undesignated section of Florida Law.

#### IX. Additional Information:

# A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2022 SB 622

By Senator Diaz

36-00746-22 2022622

A bill to be entitled An act relating to the Florida Institute for Charter School Innovation; amending s. 1002.33, F.S.; requiring the Department of Education to collaborate with the Florida Institute for Charter School Innovation in developing a sponsor evaluation framework for charter schools; creating s. 1004.88, F.S.; establishing the institute at Miami Dade College; providing the purpose of the institute; 10 specifying the duties of the institute; authorizing 11 the institute to apply for and receive certain grants; 12 requiring the District Board of Trustees of Miami Dade 13 College to establish policies regarding the institute; 14 providing an appropriation; providing an effective 15 16

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (c) of subsection (5) of section 1002.33, Florida Statutes, is amended to read:

1002.33 Charter schools.-

(5) SPONSOR; DUTIES.-

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- (c) Sponsor accountability.-
- 1. The department shall, in collaboration with charter school sponsors, and charter school operators, and the Florida Institute for Charter School Innovation established under s. 1004.88 shall develop a sponsor evaluation framework that must address, at a minimum:
  - a. The sponsor's strategic vision for charter school

Page 1 of 3

CODING: Words  $\underline{\textbf{stricken}}$  are deletions; words  $\underline{\textbf{underlined}}$  are additions.

Florida Senate - 2022 SB 622

2022622

36-00746-22

| 30 | authorization and the sponsor's progress toward that vision.   |
|----|--|
| 31 | b. The alignment of the sponsor's policies and practices to    |
| 32 | best practices for charter school authorization.               |
| 33 | c. The academic and financial performance of all operating     |
| 34 | charter schools overseen by the sponsor.                       |
| 35 | d. The status of charter schools authorized by the sponsor,    |
| 36 | including approved, operating, and closed schools.             |
| 37 | 2. The department shall compile the results by sponsor and     |
| 38 | include the results in the report required under sub-sub-      |
| 39 | <pre>subparagraph (b)1.k.(III).</pre>                          |
| 40 | Section 2. Section 1004.88, Florida Statutes, is created to    |
| 41 | read:  |
| 42 | 1004.88 Florida Institute for Charter School Innovation        |
| 43 | (1) The Florida Institute for Charter School Innovation is     |
| 44 | established at Miami Dade College for the purpose of improving |
| 45 | charter school authorizing practices in this state.            |
| 46 | (2) The institute shall do all of the following:               |
| 47 | (a) Create a state resource of best practices for charter      |
| 48 | school applications and application review.                    |
| 49 | (b) Provide charter school sponsors with training,             |
| 50 | technical assistance, and support in reviewing initial and     |
| 51 | renewal charter applications.                                  |
| 52 | (c) Conduct applied research on policy and practices           |
| 53 | related to charter schools.                                    |
| 54 | (d) Conduct or compile basic research on the status of         |
| 55 | educational choice, charter authorizing, and charter school    |
| 56 | performance in this state, and other topics related to charter |
| 57 | schools.   |
| 58 | (e) Collaborate with the Department of Education in            |
|    |  |

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 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2022 SB 622

|    | 36-00746-22 2022622  |
|----|--|
| 9  | developing the sponsor evaluation framework pursuant to s.       |
| 0  | 1002.33(5)(c).   |
| 51 | (f) Disseminate information regarding research-based             |
| 52 | charter school teaching practices to teacher educators in this   |
| 3  | state.   |
| 54 | (g) Host research workshops and conferences that allow           |
| 55 | charter school sponsors, charter school operators, students, and |
| 6  | parents to engage in topics related to charter schools.          |
| 57 | (3) The institute may apply for and receive federal, state,      |
| 8  | or local agency grants for the purposes of this section.         |
| 9  | (4) The District Board of Trustees of Miami Dade College         |
| 0  | shall establish policies for the supervision, administration,    |
| 1  | and governance of the institute.                                 |
| 2  | Section 3. For the 2022-2023 fiscal year, the sum of $\$1$       |
| 3  | million in recurring funds is appropriated from the General      |
| 4  | Revenue Fund to Miami Dade College to create and implement the   |
| 5  | Florida Institute for Charter School Innovation, established by  |
| 6  | this act.  |
| 7  | Section 4. This act shall take effect July 1, 2022.              |
|    |  |
|    |  |

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 ${f CODING:}$  Words  ${f stricken}$  are deletions; words  ${f underlined}$  are additions.

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

|                     | Prepared By: The Professional Staff of the Committee on Education |           |              |                   |                    |        |  |
|---------------------|---|-----------|--------------|-------------------|--------------------|--------|--|
| BILL:               | SB 638  | SB 638    |              |                   |                    |        |  |
| INTRODUCER: Senator |   | rry       |              |                   |                    |        |  |
| SUBJECT:            | Early Child   | lhood Mus | ic Education | Incentive Pilot P | rogram             |        |  |
| DATE:               | November  | 29, 2021  | REVISED:     |                   |                    |        |  |
| ANALYST             |   | STAFF     | DIRECTOR     | REFERENCE         |                    | ACTION |  |
| 1. Brick            |   | Bouck     |              | ED                | <b>Pre-meeting</b> |        |  |
| 2.                  |   |           |              | AP                |                    |        |  |

# I. Summary:

SB 638 extends the scheduled expiration of the Early Childhood Music Education Incentive Pilot Program from June 30, 2022, to June 30, 2023.

The bill has no impact on state revenues or expenditures. The pilot program is contingent upon legislative appropriation.

This bill takes effect upon becoming a law.

#### II. Present Situation:

The Legislature established the Early Childhood Music Education Incentive Pilot Program (pilot program) in 2017<sup>1</sup> to assist certain school districts in implementing comprehensive music education programs in kindergarten through grade 2, beginning with the 2017-2018 school year.<sup>2</sup>

For a school district to be eligible for participation in the pilot program, the district school superintendent must certify to the Commissioner of Education (commissioner) that specified elementary schools within the district have established a comprehensive music education program that:<sup>3</sup>

- Includes all students enrolled at the school in kindergarten through grade 2;
- Is staffed by certified music educators;
- Provides music instruction for at least 30 consecutive minutes two days a week;
- Complies with class size requirements under the law; 4 and

<sup>&</sup>lt;sup>1</sup> Section 69, ch. 2017-116, L.O.F.

<sup>&</sup>lt;sup>2</sup> Section 1003.481(1), F.S.

<sup>&</sup>lt;sup>3</sup> Section 1003.481(2)(a)-(e), F.S.

<sup>&</sup>lt;sup>4</sup> The maximum number of students assigned to each teacher who is teaching core-curriculum courses in public school classrooms for prekindergarten through grade 3 may not exceed 18 students. Section 1003.03(1)(a), F.S.

• Complies with the Department of Education's standards for early childhood music education programs for students in kindergarten through grade 2.

The commissioner must select school districts for participation in the pilot program, subject to legislative appropriation, based on the school district's proximity to the University of Florida and needs-based criteria established by the State Board of Education.<sup>5</sup> Selected school districts must annually receive \$150 per full-time equivalent student in kindergarten through grade 2 who is enrolled in a comprehensive music education program.<sup>6</sup>

The University of Florida's College of Education is required to collaborate with Florida International University's School of Music to evaluate the effectiveness of the pilot program. Upon completion, the results of the evaluation must be shared with the Florida Center for Partnerships in Arts-Integrated Teaching.

The State Board of Education is authorized to adopt rules to administer the pilot program.<sup>8</sup>

The Legislature appropriated \$400,000 for the pilot program in each of the 2020-2021 and 2021-2022 fiscal years. The unexpended amount of \$150,400 reverted to the state and was reappropriated and distributed to participating school districts for the 2021-2022 fiscal year. Of the appropriated funds, the Department of Education has authorized \$411,589 to participating school districts. The Department of Education has authorized \$138,811 to the University of Florida to evaluate the effectiveness of the pilot program.

As of August 2021, a total of 10 schools from the Alachua, Marion, and Miami-Dade school districts have been selected to participate in the program and were serving approximately 2,085 students in kindergarten through second grade.<sup>13</sup>

The pilot program is scheduled to expire on June 30, 2022.<sup>14</sup>

# III. Effect of Proposed Changes:

SB 638 extends the scheduled expiration of the Early Childhood Music Education Incentive Pilot Program from June 30, 2022, to June 30, 2023.

The bill has no impact on state revenues or expenditures. The pilot program is contingent upon legislative appropriation.

This bill takes effect upon becoming a law.

<sup>&</sup>lt;sup>5</sup> Section 1003.481(3)(a), F.S.

<sup>&</sup>lt;sup>6</sup> *Id*.

<sup>&</sup>lt;sup>7</sup> Section 1003.481(4), F.S.

<sup>&</sup>lt;sup>8</sup> Section 1003.481(5), F.S.

<sup>&</sup>lt;sup>9</sup> Specific Appropriation 114, s.2, ch. 2020-111, L.O.F.; and Specific Appropriation 110, s. 2, ch. 2021-36, L.O.F.

<sup>&</sup>lt;sup>10</sup> Email, Office of Senator Keith Perry (Nov. 23, 2021). See also s. 33, ch. 2021-36, L.O.F.

<sup>&</sup>lt;sup>11</sup> Email, Jessica Fowler, Florida Department of Education (Nov. 23, 2021).

<sup>12</sup> Id.

<sup>&</sup>lt;sup>13</sup> Email, Office of Senator Keith Perry (Nov. 23, 2021).

<sup>&</sup>lt;sup>14</sup> Section 1003.481(6), F.S.

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#### IV. **Constitutional Issues:**

|       | A.   | Municipality/County Mandates Restrictions: |  |  |  |
|-------|--|--|--|--|--|
|       |  | None.                                      |  |  |  |
|       | B.   | Public Records/Open Meetings Issues:       |  |  |  |
|       |  | None.                                      |  |  |  |
|       | C.   | Trust Funds Restrictions:                  |  |  |  |
|       |  | None.                                      |  |  |  |
|       | D.   | State Tax or Fee Increases:                |  |  |  |
|       |  | None.                                      |  |  |  |
|       | E.   | Other Constitutional Issues:               |  |  |  |
|       |  | None.                                      |  |  |  |
| ٧.    | Fiscal Impact Statement:   |  |  |  |  |
|       | A.   | Tax/Fee Issues:                            |  |  |  |
|       |  | None.                                      |  |  |  |
|       | B.   | Private Sector Impact:                     |  |  |  |
|       |  | None.                                      |  |  |  |
|       | C.   | Government Sector Impact:                  |  |  |  |
|       |  | None.                                      |  |  |  |
| VI.   | Technical Deficiencies:  |  |  |  |  |
|       | None.  |  |  |  |  |
| VII.  | Related Issues:  |  |  |  |  |
|       | None.  |  |  |  |  |
| VIII. | Statutes Affected:   |  |  |  |  |
|       | This bill substantially amends section 1003.481 of the Florida Statutes. |  |  |  |  |

#### IX. **Additional Information:**

Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.) A.

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2022 SB 638

By Senator Perry

8-00173-22 2022638 A bill to be entitled An act relating to the Early Childhood Music Education Incentive Pilot Program; amending s. 1003.481, F.S.; extending the expiration date of the Early Childhood Music Education Incentive Pilot Program; providing an effective date. Be It Enacted by the Legislature of the State of Florida: 10 Section 1. Subsection (6) of section 1003.481, Florida Statutes, is amended to read: 11 12 1003.481 Early Childhood Music Education Incentive Pilot 13 Program.-14 (6) This section expires June 30, 2023 2022. 15 Section 2. This act shall take effect upon becoming a law.

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CODING: Words stricken are deletions; words underlined are additions.

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

|             | Prepa        | ared By: Th | e Professional | Staff of the Commit | tee on Education |  |  |
|-------------|--------------|-------------|----------------|---------------------|------------------|--|--|
| BILL:       | SB 758       |             |                |                     |                  |  |  |
| INTRODUCER: | Senator Diaz |             |                |                     |                  |  |  |
| SUBJECT:    | Education    |             |                |                     |                  |  |  |
| DATE:       | November 2   | 29, 2021    | REVISED:       |                     |                  |  |  |
| ANALYST     |              | STAFF       | DIRECTOR       | REFERENCE           | ACTION           |  |  |
| 1. Palazesi |              | Bouck       |                | ED                  | Pre-meeting      |  |  |
| 2.          |              |             | _              | AED                 |                  |  |  |
| 3.          |              |             |                | AP                  |                  |  |  |

# I. Summary:

SB 758 creates the Charter School Review Commission (CSRC) within the Florida Department of Education. Under the bill, the CSRC:

- Consists of seven members, selected by the Commissioner of Education, and subject to confirmation by the Senate.
- Is provided the same powers as a sponsor in regard to reviewing and approving charter schools. If a charter school is approved, the district school board of the school district where the proposed charter school will be located must be the sponsor and supervisor of the proposed charter school.
- Decisions may be appealed to the State Board of Education.

The bill revises the terms for charter renewal and the procedures and causes of nonrenewal or termination of a charter. The bill removes the requirement that any facility used as a charter school obtain a special exemption from existing zoning and land use designations. Finally, the bill amends requirements for the district school board's levy of local capital improvement millage.

The fiscal impact of the bill is indeterminate.

The bill takes effect on July 1, 2022.

#### II. Present Situation:

#### **Charter Schools**

Charter schools are public schools that operate under a performance contract, or a "charter" which frees them from many regulations created for traditional public schools while holding them accountable for academic and financial results. The charter contract between the charter

school governing board and the sponsor details the school's mission, program, goals, students served, methods of assessment and ways to measure success.<sup>1</sup>

As of the 2018-2019 school year, over 3.3 million students attend charter schools in over 44 states, representing 6.5 percent of all public school students in the United States.<sup>2</sup> Forty-four states have enacted laws that govern the operation of charter schools, authorizers, and sponsors.<sup>3</sup> Twenty of the 44 states, enacted laws that provided for more than one charter school authorizer in the state, examples of authorizers include but are not limited to, local school districts, the state department of education, an independent chartering board, and higher education institutions.<sup>4</sup>

#### **Charter Schools in Florida**

All charter schools in Florida are public schools and are part of the state's program of public education. In the 2020-21 school year, 341,926 students were enrolled in 687 charter schools in 47 of Florida's school districts. Approximately 70 percent of the students served by charter schools were minorities. Hispanic students comprised 45 percent of Florida's charter school enrollment and 19 percent were African-American students.

#### **Charter School Sponsors**

Under Florida law, the following entities may approve and sponsor a charter school:

- A district school board may approve a charter school in the county over which the district school board has jurisdiction.<sup>7</sup>
- A state university may sponsor a charter developmental research school (charter lab school).
- A state university may, upon approval by the Florida Department of Education (DOE), solicit
  applications and sponsor a charter school to meet regional education or workforce demands
  by serving students from multiple school districts.<sup>9</sup>
- A Florida College System (FCS) institution may, upon approval by the DOE, solicit
  applications and sponsor a charter school in any county within its service area to meet
  workforce demands and may offer postsecondary programs leading to industry certifications
  to eligible charter school students.<sup>10</sup>

<sup>&</sup>lt;sup>1</sup> Florida Department of Education, *FAQ*, *What are charter schools?* <a href="http://www.fldoe.org/schools/school-choice/charter-schools/charter-school-faqs.stml">http://www.fldoe.org/schools/school-choice/charter-school-faqs.stml</a> (last visited Nov 23, 2021).

<sup>&</sup>lt;sup>2</sup> National Alliance for Public Charter Schools, FAQ, How many charter schools and students are there? https://data.publiccharters.org/digest/charter-school-data-digest/how-many-charter-schools-and-students-are-there/ (last visited Nov. 23, 2021).

<sup>&</sup>lt;sup>3</sup> Education Commission of the States, 50-State Comparison Charter School Policies <a href="http://ecs.force.com/mbdata/mbquestNB2C?rep=CS1708">http://ecs.force.com/mbdata/mbquestNB2C?rep=CS1708</a> (last visited Nov. 23, 2021).

<sup>&</sup>lt;sup>4</sup> National Association of Charter School Authorizers, *Charter School Authorizers by State*, <a href="https://www.qualitycharters.org/state-policy/multiple-authorizers/list-of-charter-school-authorizers-by-state/">https://www.qualitycharters.org/state-policy/multiple-authorizers/list-of-charter-school-authorizers-by-state/</a> (last visited Nov. 23, 2021).

<sup>&</sup>lt;sup>5</sup> Florida Department of Education, Office of Independent Education & Parental Choice, *Fact Sheet, Florida's Charter Schools*, (2021) *available at* <a href="https://www.fldoe.org/core/fileparse.php/7778/urlt/Charter-Sept-2021.pdf">https://www.fldoe.org/core/fileparse.php/7778/urlt/Charter-Sept-2021.pdf</a>.

<sup>6</sup> *Id.* 

<sup>&</sup>lt;sup>7</sup> Section 1002.33(5)(a)1., F.S.

<sup>&</sup>lt;sup>8</sup> Section 1002.33(5)(a)2., F.S.

<sup>&</sup>lt;sup>9</sup> Section 1002.33(5)(a)3.a., F.S.

<sup>&</sup>lt;sup>10</sup> Section 1002.33(5)(a)3.b., F.S.

• A charter school-in-the-workplace may be established when a business partner provides the school facility to be used; enrolls students based upon a random lottery that involves all of the children of employees of that business or corporation who are seeking enrollment.<sup>11</sup>

• A charter school-in-a-municipality designation may be granted to a municipality that possesses a charter; enrolls students based upon a random lottery that involves all of the children of the residents of that municipality who are seeking enrollment.<sup>12</sup>

A charter school sponsor has several responsibilities, including: 13

- Approving or denying charter school applications.
- Overseeing each sponsored school's progress toward the goals established in the charter.
- Monitoring the revenues and expenditures of the school.
- Ensuring that the school participates in the state's education accountability system.
- Intervening when a sponsored school demonstrates deficient student performance or financial instability.

A sponsor must provide administrative and educational services<sup>14</sup> and may withhold a fee of up to five percent of each charter school's total operating funds.<sup>15</sup>

#### **Charter School Application Process**

Any person or entity that is seeking to open a charter school must prepare and submit an application on the Model Florida Charter Application, prepared by the DOE, <sup>16</sup> to the intended sponsor. The charter school application must: <sup>17</sup>

- Demonstrate how the school will use the guiding principles and meet the statutorily defined purpose of a charter school.
- Provide a detailed curriculum plan that illustrates how students will be provided services to attain the Sunshine State Standards.
- Contain goals and objectives for improving student learning and measuring that improvement. These goals and objectives must indicate how much academic improvement students are expected to show each year, how success will be evaluated, and the specific results to be attained through instruction.
- Describe the reading curriculum and differentiated strategies that will be used for students
  reading at grade level or higher and a separate curriculum and strategies for students who are
  reading below grade level. A sponsor shall deny an application if the school does not propose
  a reading curriculum that is consistent with effective teaching strategies that are grounded in
  scientifically based reading research.

<sup>&</sup>lt;sup>11</sup> Section 1002.33(15)(b), F.S.

<sup>&</sup>lt;sup>12</sup> Section 1002.33(15)(c), F.S.

<sup>&</sup>lt;sup>13</sup> Section 1002.33(5)(b), F.S.

<sup>&</sup>lt;sup>14</sup> Administrative and educational services include contract management services; full-time equivalent and data reporting services; exceptional student education administration services; services related to eligibility and reporting duties required to ensure that school lunch services under the National School Lunch Program; test administration services; processing of teacher certificate data services; and information services. Section 1002.33(20)(a)1, F.S.

<sup>&</sup>lt;sup>15</sup> Section 1002.33(20)(a)2., F.S.

<sup>&</sup>lt;sup>16</sup> Section 1002.33(6)(a), F.S. Charter school applications are incorporated into State Board of Education (SBE) Rule 6A-6.0786, F.A.C.

<sup>&</sup>lt;sup>17</sup> Section 1002.33(6)(a)1.-7., F.S.

• Contain an annual financial plan for each year requested by the charter for operation of the school for up to five years. This plan must contain anticipated fund balances based on revenue projections, a spending plan based on projected revenues and expenses, and a description of controls that will safeguard finances and projected enrollment trends.

- Disclose the name of each applicant, governing board member, and all proposed education services providers; the name and sponsor of any charter school operated by each applicant, each governing board member, and each proposed education services provider that has closed and the reasons for the closure; and the academic and financial history of such charter schools, which the sponsor shall consider in deciding whether to approve or deny the application.
- Contain additional information a sponsor may require, which shall be attached as an addendum to the charter school application described in this paragraph.

Upon receipt of the application the sponsor must review and evaluate the application using the standard Model Charter School Application Evaluation Instrument, and must within 90 calendar days approve or deny the application by majority vote. <sup>18</sup> If the sponsor denies a charter school application or fails to act on an application, the charter school applicant may appeal to the State Board of Education (SBE) and must notify the sponsor of the appeal. <sup>19</sup> Upon the SBE receipt of the appeal, the Commissioner of Education (commissioner) must convene a meeting of the Charter School Appeal Commission. <sup>20</sup> The SBE must, by a majority vote, accept or reject the appeal submission no later than 90 calendar days after the appeal is filed. <sup>21</sup> The SBE's decision is a final action subject to judicial review in the District Court of Appeal. <sup>22</sup>

In 2020, 60 percent of the approximately 60 charter school applications were approved. This is an increase from the 45.7 percent approval rate for approximately 90 applications in 2019.<sup>23</sup>

#### **Charter School Appeal Commission**

The Charter School Appeal Commission (commission) was established to assist the commissioner and the SBE with a fair and impartial review of appeals by applicants whose charter applications have been denied, whose charter contracts have not been renewed, or whose charter contracts have been terminated by their sponsors. <sup>24</sup> The commissioner appoints the members of the commission, of which one-half of the must represent sponsors and one-half must represent charter schools who are currently operating in Florida. <sup>25</sup> The commission provides a written recommendation to the SBE as to whether the appeal should be upheld or denied. <sup>26</sup>

<sup>&</sup>lt;sup>18</sup> Section 1002.33(6)(b), F.S. Charter school model evaluation tools are incorporated into SBE Rule 6A-6.0786, F.A.C.

<sup>&</sup>lt;sup>19</sup> Section 1002.33 (6)(c)1., F.S.

<sup>&</sup>lt;sup>20</sup> *Id*.

<sup>&</sup>lt;sup>21</sup> Section 1002.33(6)(c)3.a., F.S.

<sup>&</sup>lt;sup>22</sup> Section 1002.33(6)(c) and (d), F.S. See also s. 120.68, F.S.

<sup>&</sup>lt;sup>23</sup> Florida Department of Education, Office of Independent Education & Parental Choice, *Fact Sheet, Florida's Charter Schools*, (2021) *available at* <a href="https://www.fldoe.org/core/fileparse.php/7778/urlt/Charter-Sept-2021.pdf">https://www.fldoe.org/core/fileparse.php/7778/urlt/Charter-Sept-2021.pdf</a>.

<sup>&</sup>lt;sup>24</sup> Section 1002.33(6)(e)1., F.S.

<sup>&</sup>lt;sup>25</sup> Section 1002.33(6)(e)3., F.S.

<sup>&</sup>lt;sup>26</sup> Section 1002.33(6)(e)5., F.S.

#### The Charter Agreement

The terms and conditions for the operation of a charter school are set forth by the sponsor and the charter school applicant in a contractual agreement called the charter.<sup>27</sup> The initial term of the charter is for 5 years, excluding two planning years.<sup>28</sup> The charter may be renewed under a 15-year charter if the charter school(s) have been operating for a minimum of 3 years and is demonstrating exemplary academic programming and fiscal management.<sup>29</sup> The 15-year charter must be granted to a charter school that has received a school grade of "A" or "B" in 3 of the past 4 years and is not in a state of financial emergency.<sup>30</sup>

A sponsor may choose not to renew or terminate the charter if the sponsor finds that one of the following exists:

- Failure to participate in the state's education accountability system created in s. 1008.31, F.S. as required in this section, or failure to meet the requirements for student performance stated in the charter.
- Failure to meet generally accepted standards of fiscal management.
- Material violation of law.
- Other good cause shown.

#### Charter School Facilities

Charter schools, with the exception of conversion charter schools, are not required to comply, but may choose to comply, with the State Requirements for Educational Facilities of the Florida Building Code adopted pursuant to s. 1013.37, F.S.<sup>31</sup> A library, community service, museum, performing arts, theatre, cinema, church, FCS institution, college, and university facilities may provide space to charter schools within their facilities under their preexisting zoning and land use designations without obtaining a special exception, rezoning, or a land use change.<sup>32</sup> If a charter school is housed in a facility that is not one of the eight facilities specified in statute the charter school facility would be required to obtain a special exception, have the facility rezoned, or receive a land use change.

#### District School Tax - Charter School Capital Outlay

In order to receive funds under the Florida Education Finance Program for the operation of schools, a district school board must levy the millage<sup>33</sup> set for its required local effort from

<sup>&</sup>lt;sup>27</sup> Section 1002.33(7), F.S. Standard charter school contract is incorporated into SBE Rule 6A-6.0786, F.A.C.

<sup>&</sup>lt;sup>28</sup> Section 1002.33(7)(a)12., F.S. charter schools that are operated by a municipality or other public entity as provided by law are eligible for up to a 15-year charter, subject to approval by the sponsor. A charter lab school is eligible for a charter for a term of up to 15 years. In addition, to facilitate access to long-term financial resources for charter school construction, charter schools that are operated by a private, not-for-profit, s. 501(c)(3) status corporation are eligible for up to a 15-year charter, subject to approval by the sponsor.

<sup>&</sup>lt;sup>29</sup> Section 1002.33(7)(c)1., F.S.

<sup>&</sup>lt;sup>30</sup> Section 1002.33(7)(c)2., F.S.

<sup>&</sup>lt;sup>31</sup> Section 1002.33(18)(a), F.S. Section 1013.37, F.S., delineates the uniform statewide building code for the planning and construction of public educational and ancillary plants by district school boards.

<sup>&</sup>lt;sup>32</sup> Section 1002.33(18)(c), F.S.

<sup>&</sup>lt;sup>33</sup> Section 200.001, (3)(a)-(e), F.S. defines school millage rates in five categories: nonvoted required school operating millage, nonvoted discretionary school operating millage, voted district school operating millage, nonvoted district school capital improvement millage and voted district school debt service millage.

property taxes. A school district's millage rate may not exceed the amount certified by the commissioner as the minimum millage rate necessary to provide the district required local effort for the current year. <sup>34</sup> In addition to the required local effort millage levy, each district school board may levy a nonvoted operating discretionary millage. The Legislature annually prescribes in the General Appropriations Act the maximum amount of operating discretionary millage a district may levy. <sup>35</sup>

In addition to the maximum millage levy for the required local effort and the nonvoted operating discretionary millage, each school board may levy not more than 1.5 mills against the taxable value for school purposes for charter schools and for district schools to fund, in part:

- New construction, and remodeling, renovation, maintenance, and repair of existing school plants or leased facilities.
- The purchase, lease-purchase, or lease of school buses.
- The purchase, lease-purchase, or lease of new and replacement equipment, including computer hardware and software for instructional purposes.
- Lease and lease-purchase agreements for educational facilities.
- Costs directly related to compliance with state and federal environmental regulations.
- The cost of the opening day collection for the library media center of a new school.

If funds appropriated through the Charter School Capital Outlay Allocation are less than the average charter school capital outlay funds per unweighted full-time equivalent (FTE) student for the 2018-19 fiscal year, multiplied by the estimated number of charter school students for the applicable fiscal year and adjusted by changes in the Consumer Price Index, charter schools must also receive a portion of the revenue from the 1.5 discretionary millage levied by the school district. For fiscal year 2021-2022, school districts are not required to share revenue from the 1.5 discretionary millage levy because the Legislature appropriated \$182,864,353 in the Charter School Capital Outlay Allocation, which meets the funding requirement for charter schools in Florida law. School districts are not prohibited from sharing any 1.5 discretionary millage revenue with charter schools, but the amount appropriated in fiscal year 2021-2022 does not require a school district to do so. 80.

## III. Effect of Proposed Changes:

SB 758 establishes the Charter School Review Commission (CSRC) and modifies provisions relating to charter school sponsors, facilities, and district school taxes for capital outlay.

<sup>&</sup>lt;sup>34</sup> Section 1011.71(1), F.S. The state average millage was set at 3.606; for the 67 school districts the approved millage varied from 3.734 (Suwannee) to 1.486 mills (Monroe). Florida Department of Education, 2021-22 Funding for Florida School Districts (2021), available at <a href="https://www.fldoe.org/core/fileparse.php/7507/urlt/Fefpdist.pdf">https://www.fldoe.org/core/fileparse.php/7507/urlt/Fefpdist.pdf</a> at 4.

<sup>&</sup>lt;sup>35</sup> Section 1011.71(1), F.S. The maximum nonvoted discretionary millage which may be levied pursuant to s. 1011.71(1), F.S., by district school boards in Fiscal Year 2021-2022 is 0.748 mills. Specific Appropriation 90, ch. 2021-36, L.O.F. <sup>36</sup> Section 1013.62(1), F.S.

<sup>&</sup>lt;sup>37</sup> Specific Appropriation 19, s. 2, ch. 2021-036 L.O.F.

<sup>&</sup>lt;sup>38</sup> Florida Department of Education, 2021-22 Funding for Florida School Districts (2021), available at <a href="https://www.fldoe.org/core/fileparse.php/7507/urlt/Fefpdist.pdf">https://www.fldoe.org/core/fileparse.php/7507/urlt/Fefpdist.pdf</a> at 4.

## **Charter School Review Commission**

The bill creates s. 1002.3301, F.S., to establish the CSRC within the Florida Department of Education, which may solicit, review, and approve applications for charter schools that are overseen by district school boards. The Commissioner of Education is required to select seven members for the CRSC who have charter school experience, subject to confirmation by the Senate. The CRSC members must be appointed to four year terms. However, for the purpose of achieving staggered terms, the bill requires that for initial appointments to the CSRC 3 members must be appointed to 2-year terms and 4 members must be appointed to 4-year terms.

The bill provides the CSRC with the same powers and duties that charter school sponsors currently have in Florida law with regards to reviewing and approving charter schools.<sup>39</sup> However, the bill requires the district school board to serve as the sponsor of and supervisor for the new charter school.<sup>40</sup> Further, the school district is required to contract with the new charter school within 30 calendar days after the CSRC's decision. The bill specifies that decisions of the CRSC are subject to the current appeals process provided in law.

#### **Charter School Sponsors**

The bill amends s. 1002.33, F.S., to modify requirements relating to charter school sponsor duties. The bill:

- Specifies that a charter school sponsor may impose additional reporting requirements only if a charter school has been identified as having a deteriorating financial condition<sup>41</sup> or financial emergency.<sup>42</sup>
- Modifies the criteria for nonrenewal or termination of a charter to:
  - Specify that a charter school must be under a deteriorating financial condition or financial emergency in order for a sponsor to not renew or terminate a charter for fiscal management.
  - o Remove "other good cause shown" as a ground for the termination or nonrenewal of a charter school.
- Specifies requirements relating to charter school renewal terms, specifically the bill:
  - Requires that the charter of a charter school must be renewed for no less than a five-year term if it meets the existing requirements for renewal and has received a school grade

<sup>&</sup>lt;sup>39</sup> Section 1002.33, F.S. delineates the powers and duties of sponsors in regards to the charter school application process.

<sup>&</sup>lt;sup>40</sup> Duval County School Bd. v. State, Bd. of Educ., 998 So.2d 641 (2008). In 2006, the Florida legislature enacted s. 1002.335, F.S., which established the "Florida Schools of Excellence Commission" as an independent, state-level entity with the power to approve and act as sponsor for charter schools throughout the State of Florida. The court found that the "Florida Schools of Excellence Commission" conflicted with article IX section 4 of the Florida Constitution.

<sup>&</sup>lt;sup>41</sup> Section 1002.345(1)(a)3., F.S., defines a "deteriorating financial condition" as a circumstance that significantly impairs the ability of a charter school or a charter technical career center to generate enough revenues to meet its expenditures without causing the occurrence of a condition described in 218.503, (1) F.S.

<sup>&</sup>lt;sup>42</sup> Under s. 1002.345(2)(a)1., F.S., a financial emergency is when a financial audit conducted by a certified public accountant reveals that one or more of the conditions in s. 218.503 (1), F.S., have occurred or will occur if action is not taken to assist the charter school or charter technical career center.

lower than a "B" in the most recent graded school year, except as provided in law for grades of "F." 43

o Requires that a 15-year charter renewal be granted if a charter school has received a school grade of "A" or "B" in the most recent graded school year, rather than in 3 of the past 4 years, and is not in a state of financial emergency.

#### **Charter School Facilities**

The bill provides that any facility, rather than those specified in law, that houses a charter school may provide space under its current zoning and land use designations.

#### **District School Taxes - Charter School Capital Outlay**

The bill modifies s. 1011.71, F.S., to specify that the additional 1.5 mills school districts are authorized to levy against the taxable value for school purposes for charter schools and for district schools, is part of the school district's operating discretionary millage levy.<sup>44</sup>

The bill takes effect on July 1, 2022.

# IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

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<sup>&</sup>lt;sup>43</sup> It is unclear if the exception to granting a five-year charter is limited to two consecutive grades of "F," which typically requires termination of a charter, or if the exception includes all the provisions in s. 1002.33(9)(n), F.S., which include requirements for a charter school that earns a grade of "D" or "F," or three consecutive grades of "C."

<sup>&</sup>lt;sup>44</sup> The intent of this language is unclear. The additional 1.5 mills that school boards can levy authorized in s. 1011.71(2), F.S., is intended for local capital improvements, not for operations. It is unclear if the bill includes operating discretionary millage in the revenue that may be used for capital projects along with the revenue from the 1.5 millage levy, or if the language modifies the allocation of capital outlay millage funds to charter schools under s. 1013.62, F.S., to require a district school board share the revenue from the 1.5 millage levy with charter schools in the district.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The financial impact is indeterminate at this time.

## VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 1002.33 and 1011.71.

This bill creates section 1002.3301 of the Florida Statutes.

#### IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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| LEGISLATIVE ACTION |       |  |  |  |  |  |  |
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The Committee on Education (Diaz) recommended the following:

#### Senate Amendment (with title amendment)

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Delete lines 360 - 430

and insert:

Section 3. (1) The Office of Program Policy Analysis and Government Accountability shall conduct an analysis of the current methodologies for the distribution of capital outlay funds to charter schools. Based on its analysis, the office shall recommend any changes to provide an equitable allocation of capital outlay funds for all public schools. The analysis must include, at a minimum:

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(a) An analysis of the calculation methodology for the allocation of state funds appropriated in the General Appropriations Act under s. 1013.62(2), Florida Statutes. (b) An analysis of the calculation methodology to determine the amount of revenue that a school district must distribute to a charter school under s. 1013.62(3), Florida Statutes. (c) For the most recent three years, a comparison of the charter school capital outlay amounts between the allocation of state funds and revenue that would result from the discretionary millage authorized under s. 1011.71(2), Florida Statutes. (d) Other state policies and methodologies for the distribution of charter school capital outlay funds. (2) The office shall submit a report of its findings and recommendations to the Governor, the President of the Senate, and the Speaker of the House of Representatives by January 1, 2023. ======== T I T L E A M E N D M E N T ========= And the title is amended as follows: Delete lines 38 - 40 and insert: requiring the Office of Program Policy Analysis and Government Accountability to conduct an analysis of charter school capital outlay and submit a report to the Governor and the Legislature by a specified date;

providing an

Florida Senate - 2022 SB 758

By Senator Diaz

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A bill to be entitled An act relating to education; creating s. 1002.3301, F.S.; establishing the Charter School Review Commission within the Department of Education; providing the purpose of the commission; specifying membership of the commission and the duration of members' terms; requiring the Commissioner of Education to appoint members; providing that a majority of the commission members constitutes a quorum; providing that the commission has the same powers and duties as sponsors do in reviewing and approving charter schools; designating the district school board where a proposed charter school will be located as the school's sponsor and supervisor; requiring a district school board to take specified actions within a certain timeframe regarding the commission's granting of a charter school application; providing for the appeal of commission decisions; amending s. 1002.33, F.S.; providing legislative intent; authorizing the commission to solicit and review charter school applications; requiring that the district school board that oversees the school district where a charter school approved by the commission will be located shall serve as the charter school's sponsor; prohibiting sponsors from imposing additional reporting requirements on a charter school so long as the charter school meets specified requirements; revising the terms and conditions for charter renewal; revising the procedure and causes for

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36-00698-22 2022758 30 nonrenewal or termination of a charter; providing that 31 any facility may provide space to charter schools 32 under its existing zoning and land use designations 33 without obtaining a special exception, rezoning, or a 34 land use change; requiring that educational impact 35 fees required to be paid in connection with new 36 residential dwelling units be designated instead for 37 the construction of charter school facilities; 38 amending s. 1011.71, F.S.; providing that certain 39 additional tax millage is part of school districts' 40 operating discretionary millage levy; providing an 41 effective date. 42 43 Be It Enacted by the Legislature of the State of Florida: 44 45 Section 1. Section 1002.3301, Florida Statutes, is created to read: 46 47 1002.3301 Charter School Review Commission.—The Charter School Review Commission is created within the Department of 49 Education to review and approve applications for charter schools overseen by district school boards. 50 (1) The commission shall consist of seven members who have 52 charter school experience, selected by the Commissioner of 53 Education and subject to confirmation by the Senate. The 54 commissioner shall designate one member as the chair. Each 55 member shall be appointed to a 4-year term. However, for the 56 purpose of achieving staggered terms, of the initial 57 appointments, three members shall be appointed to 2-year terms

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and four members shall be appointed to 4-year terms. All

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subsequent appointments shall be for 4-year terms. A majority of the members of the commission constitutes a quorum.

(2) The commission has the same powers and duties as sponsors pursuant to s. 1002.33 in regard to reviewing and approving charter schools.

- (3) The district school board of the school district where the proposed charter school will be located shall be the sponsor of and supervisor for the new charter school and shall provide an initial proposed charter contract to the charter school pursuant to s. 1002.33(7)(b) within 30 calendar days after the commission's decision granting an application.
- $\underline{\mbox{(4)}}$  The decisions of the commission may be appealed in accordance with s. 1002.33(6)(c).

Section 2. Subsection (2), paragraphs (a) and (b) of subsection (5), paragraph (c) of subsection (7), paragraph (a) of subsection (8), and paragraphs (c) and (f) of subsection (18) of section 1002.33, Florida Statutes, are amended, to read:

1002.33 Charter schools.—

- (2) GUIDING PRINCIPLES; PURPOSE; LEGISLATIVE INTENT.-
- (a) Charter schools in Florida shall be guided by the following principles:
- 1. Meet high standards of student achievement while providing parents flexibility to choose among diverse educational opportunities within  $\underline{\text{this}}$  the state's public school system.
- 2. Promote enhanced academic success and financial efficiency by aligning responsibility with accountability.
- 3. Provide parents with sufficient information on whether their child is reading at grade level and whether the child

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| 88  | gains at least a year's worth of learning for every year spent   |
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| 89  | in the charter school.   |
| 90  | (b) Charter schools shall fulfill the following purposes:        |
| 91  | 1. Improve student learning and academic achievement.            |
| 92  | 2. Increase learning opportunities for all students, with        |
| 93  | special emphasis on low-performing students and reading.         |
| 94  | 3. Encourage the use of innovative learning methods.             |
| 95  | 4. Require the measurement of learning outcomes.                 |
| 96  | (c) Charter schools may fulfill the following purposes:          |
| 97  | 1. Create innovative measurement tools.                          |
| 98  | 2. Provide rigorous competition within the public school         |
| 99  | system to stimulate continual improvement in all public schools. |
| 100 | 3. Expand the capacity of the public school system.              |
| 101 | 4. Mitigate the educational impact created by the                |
| 102 | development of new residential dwelling units.                   |
| 103 | 5. Create new professional opportunities for teachers,           |
| 104 | including ownership of the learning program at the school site.  |
| 105 | (d) It is the intent of the Legislature that charter school      |
| 106 | students be considered as important as all other students in     |
| 107 | this state and, to that end, comparable funding levels from      |
| 108 | existing and future sources should be maintained for charter     |
| 109 | school students.   |
| 110 | (5) SPONSOR; DUTIES  |
| 111 | (a) Sponsoring entities.—  |
| 112 | 1. A district school board may sponsor a charter school in       |
| 113 | the county over which the district school board has              |
| 114 | jurisdiction.  |
| 115 | 2. A state university may grant a charter to a lab school        |
| 116 | created under s. 1002.32 and shall be considered to be the       |
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school's sponsor. Such school shall be considered a charter lab school.

- 3. Because needs relating to educational capacity, workforce qualifications, and career education opportunities are constantly changing and extend beyond school district boundaries:
- a. A state university may, upon approval by the Department of Education, solicit applications and sponsor a charter school to meet regional education or workforce demands by serving students from multiple school districts.
- b. A Florida College System institution may, upon approval by the Department of Education, solicit applications and sponsor a charter school in any county within its service area to meet workforce demands and may offer postsecondary programs leading to industry certifications to eligible charter school students. A charter school established under subparagraph (b) 4. may not be sponsored by a Florida College System institution until its existing charter with the school district expires as provided under subsection (7).
- c. Notwithstanding paragraph (6) (b), a state university or Florida College System institution may, at its discretion, deny an application for a charter school.
- d. The Charter School Review Commission, as authorized under s. 1002.3301, may solicit and review applications for charter schools overseen by district school boards, and upon the commission approving an application, the district school board that oversees the school district where the charter school will be located shall serve as sponsor.
  - (b) Sponsor duties .-

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36-00698-22 2022758\_ 1.a. The sponsor shall monitor and review the charter

1.a. The sponsor shall monitor and review the charter school in its progress toward the goals established in the charter.

- b. The sponsor shall monitor the revenues and expenditures of the charter school and perform the duties provided in s. 1002.345.
- c. The sponsor may approve a charter for a charter school before the applicant has identified space, equipment, or personnel, if the applicant indicates approval is necessary for it to raise working funds.
- d. The sponsor  $\underline{\text{may}}$  shall not apply its policies to a charter school unless mutually agreed to by both the sponsor and the charter school. If the sponsor subsequently amends any agreed-upon sponsor policy, the version of the policy in effect at the time of the execution of the charter, or any subsequent modification thereof, shall remain in effect and the sponsor may not hold the charter school responsible for any provision of a newly revised policy until the revised policy is mutually agreed upon.
- e. The sponsor shall ensure that the charter is innovative and consistent with the state education goals established by s. 1000.03(5).
- f. The sponsor shall ensure that the charter school participates in the state's education accountability system. If a charter school falls short of performance measures included in the approved charter, the sponsor shall report such shortcomings to the Department of Education.
- g. The sponsor  $\underline{is}$   $\underline{shall}$  not be liable for civil damages under state law for personal injury, property damage, or death

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resulting from an act or omission of an officer, employee, agent, or governing body of the charter school.

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- h. The sponsor is shall not be liable for civil damages under state law for any employment actions taken by an officer, employee, agent, or governing body of the charter school.
- i. The sponsor's duties to monitor the charter school  $\underline{do}$   $\underline{shall}$  not constitute the basis for a private cause of action.
- j. The sponsor may shall not impose additional reporting requirements on a charter school as long as the charter school has not been identified as having a deteriorating financial condition or financial emergency pursuant to s. 1002.345 without providing reasonable and specific justification in writing to the charter school.
- k. The sponsor shall submit an annual report to the Department of Education in a web-based format to be determined by the department.
  - (I) The report shall include the following information:
- (A) The number of applications received during the school year and up to August 1 and each applicant's contact information.
- (B) The date each application was approved, denied, or withdrawn.
  - (C) The date each final contract was executed.
- (II) Annually, by November 1, the sponsor shall submit to the department the information for the applications submitted the previous year.
- (III) The department shall compile an annual report, by sponsor, and post the report on its website by January 15 of each year.

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2. Immunity for the sponsor of a charter school under subparagraph 1. applies only with respect to acts or omissions not under the sponsor's direct authority as described in this section.

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- 3. This paragraph does not waive a sponsor's sovereign immunity.
- 4. A Florida College System institution may work with the 210 school district or school districts in its designated service area to develop charter schools that offer secondary education. 212 213 These charter schools must include an option for students to 214 receive an associate degree upon high school graduation. If a Florida College System institution operates an approved teacher preparation program under s. 1004.04 or s. 1004.85, the 216 217 institution may operate charter schools that serve students in kindergarten through grade 12 in any school district within the 219 service area of the institution. District school boards shall cooperate with and assist the Florida College System institution 220 on the charter application. Florida College System institution 221 222 applications for charter schools are not subject to the time 223 deadlines outlined in subsection (6) and may be approved by the district school board at any time during the year. Florida 224 College System institutions may not report FTE for any students 226 participating under this subparagraph who receive FTE funding 227 through the Florida Education Finance Program.
  - 5. For purposes of assisting the development of a charter school, a school district may enter into nonexclusive interlocal agreements with federal and state agencies, counties, municipalities, and other governmental entities that operate within the geographical borders of the school district to act on

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behalf of such governmental entities in the inspection, issuance, and other necessary activities for all necessary permits, licenses, and other permissions that a charter school needs in order for development, construction, or operation. A charter school may use, but may not be required to use, a school district for these services. The interlocal agreement must include, but need not be limited to, the identification of fees that charter schools will be charged for such services. The fees must consist of the governmental entity's fees plus a fee for the school district to recover no more than actual costs for providing such services. These services and fees are not included within the services to be provided pursuant to subsection (20). Notwithstanding any other provision of law, an interlocal agreement between a school district and a federal or state agency, county, municipality, or other governmental entity which prohibits or limits the creation of a charter school within the geographic borders of the school district is void and unenforceable.

6. The board of trustees of a sponsoring state university or Florida College System institution under paragraph (a) is the local educational agency for all charter schools it sponsors for purposes of receiving federal funds and accepts full responsibility for all local educational agency requirements and the schools for which it will perform local educational agency responsibilities. A student enrolled in a charter school that is sponsored by a state university or Florida College System institution may not be included in the calculation of the school district's grade under s. 1008.34(5) for the school district in which he or she resides.

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(7) CHARTER.—The terms and conditions for the operation of a charter school shall be set forth by the sponsor and the applicant in a written contractual agreement, called a charter. The sponsor and the governing board of the charter school shall use the standard charter contract pursuant to subsection (21), which shall incorporate the approved application and any addenda approved with the application. Any term or condition of a proposed charter contract that differs from the standard charter contract adopted by rule of the State Board of Education shall be presumed a limitation on charter school flexibility. The sponsor may not impose unreasonable rules or regulations that violate the intent of giving charter schools greater flexibility to meet educational goals. The charter shall be signed by the governing board of the charter school and the sponsor, following a public hearing to ensure community input.

(c)1. A charter may be renewed provided that a program review demonstrates that the criteria in paragraph (a) have been successfully accomplished and that none of the grounds for nonrenewal established by paragraph (8)(a) has been expressly found documented. The charter of a charter school that meets these requirements and has received a school grade lower than a "B" pursuant to s. 1008.34 in the most recently graded school year must be renewed for no less than a 5-year term except as provided in paragraph (9)(n). In order to facilitate long-term financing for charter school construction, charter schools operating for a minimum of 3 years and demonstrating exemplary academic programming and fiscal management are eligible for a 15-year charter renewal. Such long-term charter is subject to annual review and may be terminated during the term of the

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- 2. The 15-year charter renewal that may be granted pursuant to subparagraph 1. <a href="must shall">must shall</a> be granted to a charter school that has received a school grade of "A" or "B" pursuant to s. 1008.34 in <a href="must the most recently graded school year">the most recently graded school year</a> 3 of the past 4 <a href="must years">years</a> and <a href="must that">that</a> is not in a state of financial emergency or deficit position as defined by this section. Such long-term charter is subject to annual review and may be terminated during the term of the charter pursuant to subsection (8).
  - (8) CAUSES FOR NONRENEWAL OR TERMINATION OF CHARTER.-
- (a) The sponsor shall make student academic achievement for all students the most important factor when determining whether to renew or terminate the charter. The sponsor may also choose not to renew or may terminate the charter only if the sponsor expressly finds that one of the grounds set forth below exists by clear and convincing evidence:
- 1. Failure to participate in the state's education accountability system created in s. 1008.31, as required in this section, or failure to meet the requirements for student performance stated in the charter.
- 2. Failure to meet generally accepted standards of fiscal management <u>due to deteriorating financial conditions or</u> financial emergencies determined pursuant to s. 1002.345.
  - 3. Material violation of law.
  - 4. Other good cause shown.
  - (18) FACILITIES.-
- (c) Any facility, or portion thereof, used to house a charter school whose charter has been approved by the sponsor and the governing board, pursuant to subsection (7),  $\underline{is}$  shall be

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36-00698-22 2022758 320 exempt from ad valorem taxes pursuant to s. 196.1983 and-321 Library, community service, museum, performing arts, theatre, 322 cinema, church, Florida College System institution, college, and 323 university facilities may provide space to charter schools 324 within their facilities under the facility's existing their 325 preexisting zoning and land use designations without obtaining a 326 special exception, rezoning, or a land use change.

327 (f) To the extent that charter school facilities are 328 specifically created to mitigate the educational impact created 329 by the development of new residential dwelling units, pursuant to subparagraph (2)(c)4., some of or all of the educational 331 impact fees required to be paid in connection with the new residential dwelling units must may be designated instead for 332 333 the construction of the charter school facilities that will 334 mitigate the student station impact. Such facilities shall be built to the State Requirements for Educational Facilities and 335 shall be owned by a public or nonprofit entity. The local school 336 337 district retains the right to monitor and inspect such 338 facilities to ensure compliance with the State Requirements for 339 Educational Facilities. If a facility ceases to be used for public educational purposes, either the facility shall revert to 340 the school district subject to any debt owed on the facility, or 342 the owner of the facility shall have the option to refund all 343 educational impact fees utilized for the facility to the school 344 district. The district and the owner of the facility may contractually agree to another arrangement for the facilities if 346 the facilities cease to be used for educational purposes. The 347 owner of property planned or approved for new residential dwelling units and the entity levying educational impact fees 348

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shall enter into an agreement that designates the educational impact fees that will be allocated for the charter school student stations and that ensures the timely construction of the charter school student stations concurrent with the expected occupancy of the residential units. The application for use of educational impact fees shall include an approved charter school application. To assist the school district in forecasting student station needs, the entity levying the impact fees shall notify the affected district of any agreements it has approved for the purpose of mitigating student station impact from the new residential dwelling units.

Section 3. Subsection (2) of section 1011.71, Florida Statutes, is amended to read:

1011.71 District school tax.-

- (2) In addition to the maximum millage levy as provided in subsection (1), each school board may levy not more than 1.5 mills against the taxable value for school purposes for charter schools pursuant to s. 1013.62(1) and (3) and for district schools. This millage is part of the school district's operating discretionary millage levy and may be used to fund:
- (a) New construction, remodeling projects, sites and site improvement or expansion to new sites, existing sites, auxiliary facilities, athletic facilities, or ancillary facilities.
- (b) Maintenance, renovation, and repair of existing school plants or of leased facilities to correct deficiencies pursuant to  $s.\ 1013.15(2)$ .
  - (c) The purchase, lease-purchase, or lease of school buses.
- (d) The purchase, lease-purchase, or lease of new and replacement equipment; computer and device hardware and

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36-00698-22 operating system software necessary for gaining access to or enhancing the use of electronic and digital instructional content and resources; and enterprise resource software applications that are classified as capital assets in accordance with definitions of the Governmental Accounting Standards Board, have a useful life of at least 5 years, and are used to support districtwide administration or state-mandated reporting requirements. Enterprise resource software may be acquired by annual license fees, maintenance fees, or lease agreements. (e) Payments for educational facilities and sites due under

- (e) Payments for educational facilities and sites due under a lease-purchase agreement entered into by a district school board pursuant to s. 1003.02(1)(f) or s. 1013.15(2), not exceeding, in the aggregate, an amount equal to three-fourths of the proceeds from the millage levied by a district school board pursuant to this subsection. The three-fourths limit is waived for lease-purchase agreements entered into before June 30, 2009, by a district school board pursuant to this paragraph. If payments under lease-purchase agreements in the aggregate, including lease-purchase agreements entered into before June 30, 2009, exceed three-fourths of the proceeds from the millage levied pursuant to this subsection, the district school board may not withhold the administrative fees authorized by s. 1002.33(20) from any charter school operating in the school district.
- (f) Payment of loans approved pursuant to ss. 1011.14 and 1011.15.
- 404 (g) Payment of costs directly related to complying with
  405 state and federal environmental statutes, rules, and regulations
  406 governing school facilities.

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(h) Payment of costs of leasing relocatable educational facilities, of renting or leasing educational facilities and sites pursuant to s. 1013.15(2), or of renting or leasing buildings or space within existing buildings pursuant to s. 1013.15(4).

- (i) Payment of the cost of school buses when a school district contracts with a private entity to provide student transportation services if the district meets the requirements of this paragraph.
- 1. The district's contract must require that the private entity purchase, lease-purchase, or lease, and operate and maintain, one or more school buses of a specific type and size that meet the requirements of s. 1006.25.
- 2. Each such school bus must be used for the daily transportation of public school students in the manner required by the school district.
- Annual payment for each such school bus may not exceedpercent of the purchase price of the state pool bid.
- 4. The proposed expenditure of the funds for this purpose must have been included in the district school board's notice of proposed tax for school capital outlay as provided in s. 200.065(10).
- (j) Payment of the cost of the opening day collection for the library media center of a new school.
  - Section 4. This act shall take effect July 1, 2022.

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# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

|             | Pre            | pared By: Th | e Professional | Staff of the Commit | tee on Education   |        |
|-------------|----------------|--------------|----------------|---------------------|--------------------|--------|
| BILL:       | SB 790         |              |                |                     |                    |        |
| INTRODUCER: | Senator Hooper |              |                |                     |                    |        |
| SUBJECT:    | Computer       | Science an   | d Technolog    | y Instruction       |                    |        |
| DATE:       | November       | 29, 2021     | REVISED:       |                     |                    |        |
| ANAL        | YST            | STAFF        | DIRECTOR       | REFERENCE           |                    | ACTION |
| 1. Sagues   |                | Bouck        |                | ED                  | <b>Pre-meeting</b> |        |
| 2.          |                |              |                | AED                 |                    |        |
| 3.          |                |              |                | AP                  |                    |        |

# I. Summary:

SB 790 repeals s. 1007.2616, F.S., relating to computer science and technology instruction, and moves the content, with modifications, to a newly created s. 1003.4202, F.S. also relating to computer science and technology instruction, and modifies s. 1003.01, F.S. relating to definitions. Specifically, the bill:

- Defines computer science and computational thinking.
- Clarifies the intent of elementary and middle school computer science instruction as providing a foundation for future computer usage and achieving digital literacy.
- Expands the personnel authorized to participate in computer science training and professional
  development programs to include not only classroom teachers but also instructional
  personnel, which includes school counselors, social workers, school psychologists, and
  librarians and media specialists.
- Establishes criteria for the award of funds for computer science training and professional
  development program to require the Florida Department of Education (DOE) to award
  funding in an equitable manner that accounts for the unique needs of small and rural school
  districts.
- Requires the DOE to prepare and submit a report by each December 1 to the Governor, Cabinet, and the Legislature which details the funding formula and distribution of funds to each school district.
- Expands the personnel who may receive the \$1,000 and \$500 bonuses established in law related to computer science instruction to include instructional personnel at elementary and secondary schools who are evaluated as effective or highly effect in the previous school year or instructional personnel who were newly hired by the district school board and have not been evaluated. Requires a school district to include instructional personnel in the required report to the DOE identifying those qualifying for a bonus.

The bill authorizes that any such funds allocated which are not disbursed by June 30 of the fiscal year in which the funds are allocated may be carried forward for up to 5 years after the effective date of the original appropriation.

The bill also authorizes the State Board of Education to adopt rules to implement provisions in the bill.

The fiscal impact of the bill is indeterminate. See Section V.

The bill takes effect on July 1, 2022.

#### II. Present Situation:

#### **Computer Science**

The influence of computing is felt daily and experienced on a personal, societal, and global level. Computer science, the discipline that makes the use of computers possible, has driven innovation in every industry and field of study and is powering approaches to many of the world's challenges. Computer knowledge and skills are increasingly being recognized as foundational for an educated citizenry as computer science is considered a central component of innovation, economic growth and employment.

Computer science is also foundational for student success. Multiple studies have shown that students who study computer science perform better in other subjects, excel at problem-solving, and are 17 percent more likely to attend college.<sup>4</sup> Although 90 percent of parents want their child to study computer science, only 47 percent of high schools teach computer science.<sup>5</sup>

#### **Computer Science Courses and Instruction**

Florida law defines computer science as the study of computers and algorithmic processes, including their principles, hardware and software designs, applications, and their impact on society. <sup>6</sup> Computer science also includes computer coding and computer programming. <sup>7</sup>

Foundational skills for computer science learning include problem solving, such as computational thinking, understanding and recognizing patterns, understanding and

<sup>&</sup>lt;sup>1</sup> K12 Computer Science, *K12 Computer Science Framework* (2016), available at <a href="https://k12cs.org/wp-content/uploads/2016/09/K%E2%80%9312-Computer-Science-Framework.pdf">https://k12cs.org/wp-content/uploads/2016/09/K%E2%80%9312-Computer-Science-Framework.pdf</a> at 1.

<sup>&</sup>lt;sup>2</sup> Examples of challenges include decreasing automobile deaths, distributing medical vaccines, and providing platforms for rural villagers to participate in larger economies. *Id.* 

<sup>&</sup>lt;sup>3</sup> Education Commission of the States, *State-level Policies Supporting Equitable K-12 Computer Science Education* (2017), available at https://www.ecs.org/wp-content/uploads/MassCAN-Full-Report-v10.pdf at 7.

<sup>&</sup>lt;sup>4</sup> Code.org, Why Computer Science, <a href="https://code.org/promote">https://code.org/promote</a> (last visited Nov. 18, 2021). Code.org, More Data and Talking Points for Advocacy, Why study computer science, <a href="https://code.org/promote/morestats">https://code.org/promote/morestats</a> (last visited Nov. 19, 2021).

<sup>5</sup> Id.

<sup>&</sup>lt;sup>6</sup> Section 1007.2616(1), F.S.

<sup>&</sup>lt;sup>7</sup> *Id*.

implementing sequencing, and understanding representation, meaning how computers represent data.<sup>8</sup>

Computational thinking, which refers to the thought processes involved in expressing solutions as computational steps or algorithms that can be carried out by a computer, sessentially a problem-solving process that designs solutions that capitalize on the power of computers. Although typically associated with computer science, computational thinking can also be applied in the classroom setting through lessons in core subject areas. 11

Florida public schools are required to provide students in grades K-12 opportunities for learning computer science including computer coding and computer programming. <sup>12</sup> Such opportunities may include: <sup>13</sup>

- Instruction on computer coding in elementary and middle school; and
- Instruction to develop computer usage and digital literacy<sup>14</sup> skills in middle school.

Elementary and middle schools may establish digital classrooms in which students are provided opportunities to improve digital literacy and competency; to learn digital skills, such a coding, multiple media presentation, and the manipulation of multiple digital graphic images. Students may also have the opportunity to earn digital tool certificates and certifications.<sup>15</sup>

Computer science courses must be offered to students in middle school and high school, including opportunities to earn industry certifications related to the courses. <sup>16</sup> Computer science courses and technology-related industry certifications that are identified as meeting mathematics or science requirements for high school graduation must be included in the Course Code Directory. <sup>17</sup>

The Florida Virtual School (FLVS) must offer computer science courses identified in the Course Code Directory. If a school district does not offer an identified course, the district must provide students access to the course through FLVS or through other means.<sup>18</sup>

<sup>&</sup>lt;sup>8</sup> K-12 Computer Instruction Framework Steering Committee, *K-12 Computer Instructional Framework* (2016), pgs. 183-198, available at <a href="https://k12cs.org/wp-content/uploads/2016/09/K%E2%80%9312-Computer-Science-Framework.pdf">https://k12cs.org/wp-content/uploads/2016/09/K%E2%80%9312-Computer-Science-Framework.pdf</a>.

<sup>9</sup> *Id.* at 295.

<sup>&</sup>lt;sup>10</sup> *Id* at 69.

<sup>&</sup>lt;sup>11</sup> For example, in English language arts, students may be asked to analyze simple sentences and determine a framework for generating similar sentences, using pattern recognition and problem solving skills.Code.org, *Computational Thinking Lesson Assessment*, available at <a href="https://code.org/curriculum/course3/1/Assessment1-CompThinking.pdf">https://code.org/curriculum/course3/1/Assessment1-CompThinking.pdf</a>.

<sup>&</sup>lt;sup>12</sup> Section 1007.2616(2)(a), F.S.

<sup>&</sup>lt;sup>13</sup> *Id*.

<sup>&</sup>lt;sup>14</sup> Digital literacy is the ability to use information and communication technologies to find, evaluate, create, and communicate information, requiring both cognitive and technical skills. American Library Association, *Digital Literacy*, https://literacy.ala.org/digital-literacy/ (last visited Nov. 19, 2021).

<sup>&</sup>lt;sup>15</sup> Section 1007.2616(5), F.S. See Section 1003.4203, F.S.

<sup>&</sup>lt;sup>16</sup> *Id*.

<sup>&</sup>lt;sup>17</sup> Section 1007.2616(6), F.S.

<sup>&</sup>lt;sup>18</sup> Section 1007.2616(3), F.S.

There are 66 middle and high school, as well as 2 elementary school, computer science courses currently identified in the Course Code Directory. 19

# **High School Graduation Requirements**

In Florida, a student must successfully complete 24 credits specified in law, an International Baccalaureate curriculum, or an Advanced International Certificate of Education curriculum to earn a standard high school diploma. The required credits may be earned through equivalent, applied, or integrated courses or career education courses, including work-related internships approved by the SBE and identified in the course code directory. However, any must-pass assessment requirements must be met. A student may also earn a standard high school diploma through the 18 credit Academically Challenging Curriculum to Enhance Learning Option (ACCEL) or the Career and Technical Education Graduation Pathway Option. Both 18 credit options also require students to meet English language arts, mathematics, science, and social studies credit and assessment requirements.

To graduate, a student must complete the specified requirements, including 4 credits in mathematics and 3 credits in science, and earn a cumulative grade point average (GPA) of 2.0 or higher on a 4.0 scale.<sup>25</sup> A student must also pass the statewide, standardized grade 10 ELA FSA and the statewide, standardized Algebra I End-of-Course (EOC) assessment.<sup>26</sup>

A student who earns a computer science credit may substitute the credit for up to 1 credit of the mathematics requirement with the exception of Algebra I and Geometry, or up to 1 credit of the science requirement, with the exception of Biology I.<sup>27</sup>

Students may also satisfy mathematics and science graduation requirements through specified industry certifications, as follows:<sup>28</sup>

- A student who earns an industry certification for which there is a statewide college credit articulation agreement approved by the State Board of Education may substitute the certification for one mathematics credit, except for Algebra I and Geometry, up to two credits.
- A student who earns an industry certification in 3D rapid prototype printing may satisfy up to two credits of the mathematics requirement, with the exception of Algebra I, if the

<sup>&</sup>lt;sup>19</sup> Florida Department of Education, *Florida Course Code Directory Computer Science Course Information* 2020-2021 (2020), *available at* <a href="http://www.fldoe.org/core/fileparse.php/7746/urlt/2021CompSci.pdf">http://www.fldoe.org/core/fileparse.php/7746/urlt/2021CompSci.pdf</a> (last visited Mar. 9, 2021).

<sup>&</sup>lt;sup>20</sup> Section 1003.4282(1)(a), F.S.

<sup>&</sup>lt;sup>21</sup> *Id.* at (1)(b). An equivalent course is one or more courses identified by content-area experts as being a match to the core curricular content of another course, based upon review of the Next Generation Sunshine State Standards for that subject. An applied course aligns with Next Generation Sunshine State Standards and includes real-world applications of a career and technical education standard used in business or industry. An integrated course includes content from several courses within a content area or across content areas.

<sup>&</sup>lt;sup>22</sup> Section 1002.3105, F.S.

<sup>&</sup>lt;sup>23</sup> Section 1003.4282(11), F.S.

<sup>&</sup>lt;sup>24</sup> *Id.* and Section 1002.3105 F.S.

<sup>&</sup>lt;sup>25</sup> Section 1003.4282(6)(a), F.S.

<sup>&</sup>lt;sup>26</sup> Section 1003.4282(3), F.S.

<sup>27</sup> I.J

<sup>&</sup>lt;sup>28</sup> Section 1003.4282(3)(b) and (c), F.S.

commissioner identifies the certification as being equivalent in rigor to the mathematics credit or credits.

A student who earns an industry certification for which there is a statewide college credit
articulation agreement approved by the State Board of Education may substitute the
certification for one science credit, except for Biology I.

#### **Evaluation of Instructional Personnel**

Florida law requires each district school superintendent to establish procedures to evaluate the job performance of district instructional personnel.<sup>29</sup> The DOE must approve each school district's performance evaluation system, which must, among other requirements<sup>30</sup>, differentiate among the following four levels of performance: <sup>31</sup>

- Highly Effective.
- Effective.
- Needs Improvements or, for instructional personnel in the first 3 years of employment who needs improvement, Developing.
- Unsatisfactory.

Instructional personnel must be evaluated annually,<sup>32</sup> except that newly hired classroom teachers must be evaluated at least twice in their first year of teaching in the school district.<sup>33</sup> Newly hired classroom teachers include first-time teachers new to the profession as well as veteran teachers new to the school district.<sup>34</sup>

## **Computer Science Teacher Training**

Subject to an appropriation, a school district may apply to the DOE for funding to deliver or facilitate training for classroom teachers to earn an educator certificate in computer science or training that leads to an industry certification associated with a course identified in the Course Code Directory, or for professional development for classroom teachers to provide instruction in computer science courses and content.<sup>35</sup>

Also subject to an appropriation, a classroom teacher who was evaluated as effective or highly effective in the previous school year or who is newly hired by the district school board and has not been evaluated must receive a bonus if the classroom teacher holds an:<sup>36</sup>

• Educator certificate in computer science or if he or she has passed the computer science subject area examination and holds and adjunct certificate issued by a school district, he or

<sup>&</sup>lt;sup>29</sup> Section 1012.34(1)(a), F.S.

<sup>&</sup>lt;sup>30</sup> See Section 1012.34(2), F.S.

<sup>&</sup>lt;sup>31</sup> Section 1012.34(1)(b), (2), and (3)(a), F.S. See Rule 6A-5.030, F.A.C.

<sup>&</sup>lt;sup>32</sup> The DOE suspended the requirement to conduct annual evaluations for teachers and administrators for the 2019-2020 school year in response to COVID-19. Florida Department of Education, Order No. 2020-EO-02 (May 13, 2020), at 5, *available at* https://www.fldoe.org/core/fileparse.php/19861/urlt/DOEEmergencyOrder2020-EO-02.pdf.

<sup>&</sup>lt;sup>33</sup> Section 1012.334(3)(a), F.S.

<sup>&</sup>lt;sup>34</sup> Rule 6A-5.030(2)(g), F.A.C.

<sup>&</sup>lt;sup>35</sup> Section 1007.2616(4), F.S.

<sup>&</sup>lt;sup>36</sup> Section 1007.2614(7), F.S.

- she must receive a \$1,000 bonus after each year the individual completes teaching a computer science course at a public middle or high school, for up to 3 years.
- Industry certification associated with a computer science course, he or she must receive a bonus of \$500 after each year the individual completes teaching the identified course at a public middle or high school, for up to 3 years.

The appropriation to fund training for computer science and teacher bonuses for fiscal year 2021-2022 is \$10 million.<sup>37</sup>

#### III. **Effect of Proposed Changes:**

SB 790 repeals s. 1007.2616, F.S., relating to computer science and technology instruction, and moves the content, with modifications, to a newly created s. 1003.4202, F.S., also relating to computer science and technology instruction, and modifies s. 1003.01, F.S. relating to definitions. Specifically, in the area of computer science courses and instruction, the bill:

- Defines computer science and computational thinking.<sup>38</sup>
- Maintains the authorization for each elementary school, and the requirement for each middle school, to provide computer science instruction, but clarifies the intent of such instruction as providing a foundation for future computer usage and achieving digital literacy.
- Maintains a requirement that school districts provide access to computer science courses offered through the Florida Virtual School if the school district does not offer an identified course, but requires that if a district uses another means to provide instruction, it must be approved by the Florida Department of Education (DOE).

The bill also includes provisions relating to computer science teacher training. Subject to legislative appropriation, the bill:

- Maintains the authorization for school districts to establish computer science training and professional development programs, but expands the personnel authorized to participate in such programs to include not only classroom teachers but also instructional personnel,<sup>39</sup> which includes school counselors, social workers, school psychologists, and librarians and media specialists.
- Establishes criteria for the award of funds for computer science training and professional development programs to require the DOE to award funding in an equitable manner that accounts for the unique needs of small and rural school districts.
- Requires the DOE to prepare and submit a report by each December 1 to the Governor, Cabinet, and the Legislature which details the funding formula and distribution of funds to each school district.
- Expands the personnel who may receive the \$1,000 and \$500 bonuses established in law related to computer science instruction to include instructional personnel at elementary and secondary schools who are evaluated as effective or highly effect in the previous school year,

<sup>&</sup>lt;sup>37</sup> Section 2, ch. 2021-36, L.O.F.

<sup>&</sup>lt;sup>38</sup> The bill largely maintains the definition of "computer science" as the study of computers and algorithmic processes, including their principles, hardware and software design, applications, and impact on society, and includes computer coding, computer programming, but adds to the definition the implementation of processes and includes computational thinking, robotics, and physical computing. The bill also adds a new definition of "computational thinking" defined as the thought process involved in expressing solutions as computational steps or algorithms that can be carried out by a computer. <sup>39</sup> The bill defines "instructional personnel" as those identified in section 1012.01(a), (b), and (c), F.S.

or instructional personnel who were newly hired by the district school board and have not been evaluated. Requires a school district to include instructional personnel in the required report to the DOE identifying those qualifying for a bonus.

• Maintains that qualified instructional personnel must receive a bonus upon completion of the school year in which the course was taught, but limits instructional personnel from receiving more than one bonus per year.

The bill authorizes that any such funds allocated which are not disbursed by June 30 of the fiscal year in which the funds are allocated may be carried forward for up to 5 years after the effective date of the original appropriation.

The bill also authorizes the State Board of Education (SBE) to adopt rules to implement provisions in the bill. Since some provisions of the bill are similar to provisions in s. 1007.2616, F.S., which is repealed in the bill, the SBE may need to modify some provisions already adopted in rule.

Providing opportunities for students to learn computer science in kindergarten through grade 12, along with providing instructional personnel the training and resources to be successful, may increase interest for instructional personnel to teach computer science, allow more students to be exposed to and learn computer science, and may ultimately lead to more students following a computer science-related career path.

### IV. Constitutional Issues:

| A. | Municipality/County Mandates Restrictions: |
|----|--|
|    | None.                                      |

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

| B. Private Sector Imp | act: |
|-----------------------|------|
|-----------------------|------|

None.

# C. Government Sector Impact:

The fiscal impact of the bill is dependent on a legislative appropriation and therefore indeterminate. The appropriation to fund similar provisions pursuant to s. 1007.2616, F.S., is \$10 million for fiscal year 2021-2022.<sup>40</sup>

### VI. Technical Deficiencies:

None.

### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends section 1003.01 of the Florida Statutes.

This bill creates section 1003.4202 of the Florida Statutes.

This bill repeals section 1007.2616 of the Florida Statutes.

#### IX. Additional Information:

# A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

<sup>&</sup>lt;sup>40</sup> Section 2, ch. 2021-36, L.O.F.

By Senator Hooper

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A bill to be entitled An act relating to computer science and technology instruction; amending s. 1003.01, F.S.; defining terms; creating s. 1003.4202, F.S.; defining the term "instructional personnel"; requiring public schools to provide computer science instruction conforming to specified requirements; requiring computer science courses and technology-related industry certifications to be identified in the Course Code Directory and published on the Department of Education's website; authorizing additional computer science courses to be subsequently identified and posted on the department's website; requiring the Florida Virtual School to offer computer science courses identified in the Course Code Directory; requiring school districts that do not offer an identified course to provide students access to the course through the Florida Virtual School or other means approved by the department; authorizing school districts or consortiums of school districts to apply to the department for funding to deliver or facilitate certain training, subject to appropriation; requiring the funding to be used only for specified purposes; requiring the department to establish an application deadline; requiring the department to award funding in an equitable manner that accounts for the unique needs of small or rural school districts; requiring the department to submit a report to the Governor and Legislature by a specified date; specifying the contents of the report; authorizing

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|----|---|
| 30 | public elementary and middle schools to establish               |
| 31 | digital classrooms that provide specified                       |
| 32 | opportunities; requiring instructional personnel who            |
| 33 | meet specified criteria to receive a bonus; specifying          |
| 34 | amounts for such bonuses; requiring school districts            |
| 35 | to identify and report to the department qualifying             |
| 36 | instructional personnel; providing that qualifying              |
| 37 | instructional personnel receive the bonus upon                  |
| 38 | completion of the school year; prohibiting such                 |
| 39 | instructional personnel from receiving more than one            |
| 40 | of certain bonuses per year; authorizing certain funds          |
| 41 | that are not disbursed by a specified date to be                |
| 42 | carried forward for a specified timeframe; requiring            |
| 43 | the State Board of Education to adopt rules; repealing          |
| 44 | s. 1007.2616, F.S., relating to computer science and            |
| 45 | technology instruction; providing an effective date.            |
| 46 |   |
| 47 | Be It Enacted by the Legislature of the State of Florida:       |
| 48 |   |
| 49 | Section 1. Subsections (17) and (18) are added to section       |
| 50 | 1003.01, Florida Statutes, to read:                             |
| 51 | 1003.01 Definitions.—As used in this chapter, the term:         |
| 52 | (17) "Computer science" means the study of computers and        |
| 53 | algorithmic processes, including their principles, hardware and |
| 54 | software designs, applications, implementation, and impact on   |
| 55 | society, and includes computer coding, computer programming,    |
| 56 | computational thinking, robotics, and physical computing.       |
| 57 | (18) "Computational thinking" means the thought process         |
| 58 | involved in expressing solutions as computational steps or      |

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| 9  | algorithms that can be carried out by a computer.                |
|----|--|
| 0  | Section 2. Section 1003.4202, Florida Statutes, is created       |
| 51 | to read:   |
| 52 | 1003.4202 Computer science and technology instruction            |
| 3  | (1) For the purposes of this section, the term                   |
| 4  | "instructional personnel" has the same meaning as in s.          |
| 55 | 1012.01(2)(a), (b), and (c).                                     |
| 6  | (2) (a) Public schools shall provide computer science            |
| 57 | instruction in conformity with the following:                    |
| 8  | 1. Each elementary school may provide computer science           |
| 9  | instruction with the goals of providing a foundation for future  |
| 0  | computer usage and achieving digital literacy.                   |
| 1  | 2. Each middle school shall provide computer science             |
| 2  | instruction with the goals of providing a foundation for future  |
| 3  | computer usage and achieving digital literacy.                   |
| 4  | 3. Each high school shall provide computer science               |
| 5  | instruction that includes opportunities for students to take     |
| 6  | courses resulting in computer science-related industry           |
| 7  | certifications that satisfy the requirements to obtain a         |
| 8  | standard high school diploma under s. 1003.4282(3).              |
| 9  | (b) Computer science courses and technology-related              |
| 0  | industry certifications identified as eligible for meeting       |
| 31 | mathematics or science requirements for obtaining a standard     |
| 32 | high school diploma must be identified in the Course Code        |
| 3  | Directory and published on the Department of Education's         |
| 34 | website. Additional computer science courses may be subsequently |
| 35 | identified and posted on the department's website.               |
| 86 | (3) The Florida Virtual School shall offer computer science      |
| 37 | courses identified in the Course Code Directory pursuant to      |

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 ${\bf CODING:}$  Words  ${\bf stricken}$  are deletions; words  ${\bf \underline{underlined}}$  are additions.

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| 88  | paragraph (2)(b). If a school district does not offer an                             |
| 89  | identified course, the district must provide students access to                      |
| 90  | the course through the Florida Virtual School or through other                       |
| 91  | means approved by the department.  |
| 92  | (4) (a) Subject to legislative appropriation, a school                               |
| 93  | district or a consortium of school districts may apply to the                        |
| 94  | department, in a format prescribed by the department, for                            |
| 95  | funding to deliver or facilitate training for instructional                          |
| 96  | personnel to earn an educator certificate in computer science                        |
| 97  | <pre>pursuant to s. 1012.56; training for instructional personnel</pre>              |
| 98  | which leads to an industry certification associated with a                           |
| 99  | course identified in the Course Code Directory pursuant to                           |
| 100 | paragraph (2)(b); or professional development for instructional                      |
| 101 | personnel to provide instruction in computer science. Such                           |
| 102 | funding may be used only to provide training for instructional                       |
| 103 | personnel, to pay fees for examinations that lead to a                               |
| 104 | credential, or to provide professional development, pursuant to                      |
| 105 | this paragraph.  |
| 106 | (b) The department shall establish a deadline for school                             |
| 107 | districts or consortiums to apply for funding pursuant to                            |
| 108 | paragraph (a). The department shall award funding in an                              |
| 109 | $\underline{\text{equitable}}$ manner that accounts for the unique needs of small or |
| 110 | rural school districts.  |
| 111 | (c) The department shall prepare and submit a report by                              |
| 112 | December 1 of each year to the Governor, the Cabinet, and the                        |
| 113 | Legislature which details the funding formula and distribution                       |
| 114 | of funds to each school district in the previous fiscal year                         |
| 115 | pursuant to this subsection.   |
| 116 | (5) Public elementary schools and public middle schools may                          |

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establish digital classrooms in which students are provided opportunities to improve digital literacy and competency; to learn digital skills, such as computer science, multiple media presentation, and the manipulation of multiple digital graphic images; and to earn digital tool certificates and certifications pursuant to s. 1003.4203 and grade-appropriate, technology-

(6) Subject to legislative appropriation, instructional personnel evaluated as effective or highly effective pursuant to s. 1012.34 in the previous school year or instructional personnel who were newly hired by the district school board and have not been evaluated pursuant to s. 1012.34 must receive a bonus as follows:

related industry certifications.

(a) If the individual holds an educator certificate in computer science pursuant to s. 1012.56 or has passed the computer science subject area examination and holds an adjunct certificate issued by a school district pursuant to s. 1012.57, he or she must receive a bonus of \$1,000 after each year he or she completes teaching a computer science course identified in the Course Code Directory pursuant to paragraph (2)(b) at a public elementary, middle, high, or combination school in this state, for up to 3 years.

(b) If the individual holds an industry certification associated with a course identified in the Course Code Directory pursuant to paragraph (2)(b), he or she must receive a bonus of \$500 after each year he or she completes teaching the identified course at a public elementary, middle, high, or combination school in this state, for up to 3 years.

(c) A school district shall identify and report qualifying

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CODING: Words stricken are deletions; words underlined are additions.

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| instructional personnel to the department by a date and in a    |
| format established by the department. Eligible instructional    |
| personnel shall receive the bonus upon completion of the school |
| year in which he or she taught the course but may not receive   |
| more than one bonus per year under this subsection.             |
| (7) Notwithstanding s. 216.301 and pursuant to s. 216.351,      |
| funds allocated for the purpose of this section which are not   |
| disbursed by June 30 of the fiscal year in which such funds are |
| allocated may be carried forward for up to 5 years after the    |
| effective date of the original appropriation.                   |
| (8) The State Board of Education shall adopt rules to           |
| administer this section.  |
| Section 3. Section 1007.2616, Florida Statutes, is              |
| repealed.   |
| Section 4. This act shall take effect July 1, 2022.             |
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