# Tab 1SB 1186 by Albritton; (Identical to H 00717) Agritourism

Tab 2	CS/SB 9	CS/SB 952 by MS, Gruters; (Similar to H 01293) Taxation								
Tab 3	SB 1090	) by Gr	<b>uters</b> ; Corpora	te In	come Tax					
246638	D	S	RCS	FT,	Gruters	Delete	everything after	02/03	10:50	AM
Tab 4	SB 1310 Credits	) by <b>Ro</b>	<b>driguez</b> ; (Sim	ilar to	H 00247) Florida Main St	reet Prog	ram and Historic Prese	rvation	Тах	
887648	D	S	RCS	FT,	Rodriguez	Delete	everything after	02/03	10:50	AM

#### The Florida Senate

**COMMITTEE MEETING EXPANDED AGENDA** 

#### FINANCE AND TAX Senator Rodriguez, Chair Senator Cruz, Vice Chair

	MEETING DATE: TIME: PLACE: MEMBERS:	9:00—11:0 Toni Jenni Senator R	February 3, 2022 10 a.m. <i>ngs Committee Room,</i> 110 Senate Building odriguez, Chair; Senator Cruz, Vice Chair; Senators Berma and Wright	n, Harrell, Hooper, Jones,
TAB	BILL NO. and INTR	ODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	<b>SB 1186</b> Albritton (Identical H 717)		Agritourism; Revising legislative intent regarding the promotion of agritourism; prohibiting the denial or revocation of a property's agricultural classification under certain circumstances; requiring certain farm buildings, structures, facilities, or other improvements to be assessed according to specified provisions, etc. AG 01/19/2022 Favorable FT 02/03/2022 Favorable AP	Favorable Yeas 8 Nays 0
2	<b>CS/SB 952</b> Military and Veterans A Space, and Domestic S Gruters (Similar H 1293)		Taxation; Exempting federal loans related to a state of emergency from the excise tax imposed on documents; increasing the combined total amount of credits which may be granted to business enterprises during any calendar year, etc. MS 01/25/2022 Fav/CS FT 02/03/2022 Favorable AP	Favorable Yeas 8 Nays 0
3	SB 1090 Gruters		Corporate Income Tax; Adopting the 2022 version of the Internal Revenue Code for purposes of the state corporate income tax code; revising the timeframe during which the adjustment of the corporate tax rate based on net collections exceeding adjusted forecasted collections applies; providing for retroactive operation; providing applicability for adjustments taxpayers must make to adjusted federal income with respect to bonus depreciation, etc. FT 02/03/2022 Fav/CS AP	Fav/CS Yeas 5 Nays 3

#### COMMITTEE MEETING EXPANDED AGENDA

Finance and Tax

Thursday, February 3, 2022, 9:00-11:00 a.m.

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
4	<b>SB 1310</b> Rodriguez (Similar H 247)	Florida Main Street Program and Historic Preservation Tax Credits; Citing this act as the "Main Street Historic Tourism and Revitalization Act"; specifying eligibility requirements for receiving specified tax credits for taxpayers that rehabilitate certified historic structures; authorizing the carryforward, sale, and transfer of tax credits; providing the Department of Revenue audit and examination powers for specified purposes related to certified rehabilitation expenses; requiring the return of forfeited tax credits under certain circumstances, etc. CM 01/18/2022 Favorable FT 02/03/2022 Fav/CS AP	Fav/CS Yeas 8 Nays 0

Other Related Meeting Documents

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT (This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Preparec	a By: The	Professional Stat	ff of the Committee	on Finance and	Tax	
BILL:	SB 1186						
INTRODUCER:	Senator Albritton						
SUBJECT:	Agritourism						
DATE:	February 3,	2022	REVISED:				
ANAL	YST	STAF	F DIRECTOR	REFERENCE		ACTION	
. Becker		Becke	r	AG	Favorable		
2. Gross		Babin		FT	Favorable		
3.				AP			

#### I. Summary:

SB 1186 revises the Legislature's intent regarding agritourism and how associated activity affects the assessment of property classified as agricultural.

The bill removes a requirement that agritourism be a secondary stream of revenue for a bona fide agricultural operation. Additionally, it clarifies that an agricultural land classification may not be denied or revoked solely due to the conduct of agritourism on a bona fide farm or due to the construction, alteration, or maintenance of a nonresidential farm building, structure, or facility on a bona fide farm which is used to conduct agritourism activities. However, the buildings, structures, or facilities must be an integral part of the agricultural operation.

The bill does not affect state revenue.

The bill takes effect July 1, 2022.

# II. Present Situation:

# **Agritourism Activity**

Current law provides legislative intent that agritourism is a way to support agricultural production by providing a secondary stream of revenue and by educating the general public about the agricultural industry.<sup>1</sup> Local governments may not adopt or enforce a local ordinance, regulation, rule, or policy that limits or prohibits an agritourism activity on agricultural land.<sup>2</sup>

An "agritourism activity" is defined to mean any agricultural related activity that is consistent with a bona fide farm, livestock operation, or ranch or in a working forest which allows the

 $^{2}$  Id.

<sup>&</sup>lt;sup>1</sup> Section 570.85(1), F.S.

general public to view or enjoy its activities for recreational, entertainment, or educational purposes. These activities include farming, ranching, historical, cultural, civic, ceremonial, training and exhibition, or harvest-your-own activities and attractions. An agritourism activity does not include the building of new or additional structures or facilities that are intended primarily to house, shelter, transport, or otherwise accommodate the general public. An activity is deemed to be an agritourism activity regardless of whether the participant paid to participate in the activity.<sup>3</sup>

In order to promote and perpetuate agriculture throughout the state, farm operations are encouraged to engage in agritourism. Conducting agritourism activities on a bona fide farm or on agricultural lands does not limit, restrict, or divest the land of that classification as long as such lands remain used primarily for bona fide agricultural purposes.<sup>4</sup>

#### Property Taxes and the Assessment of Agricultural Lands

The ad valorem tax or "property tax" is an annual tax levied by counties, municipalities, school districts, and some special districts. The tax is based on the taxable value of property as of January 1 of each year.<sup>5</sup> The property appraiser annually determines the "just value"<sup>6</sup> of property within the taxing jurisdiction and then applies relevant exclusions, assessment limitations, and exemptions to determine a property's "taxable value."<sup>7</sup>

The Florida Constitution limits the Legislature's authority to provide for property valuations at less than just value, unless expressly authorized.<sup>8</sup> The just valuation standard generally requires the property appraiser to consider the highest and best use of property;<sup>9</sup> however, land used primarily for a bona fide agricultural purpose will be assessed based on its current use, rather than the "highest and best use" of the property, which often results in a lower assessment.<sup>10</sup> The term "bona fide agricultural purpose" means good faith commercial agricultural use of the land,<sup>11</sup> and property appraisers must reclassify such land if it is diverted from its agricultural use.<sup>12</sup>

Dwellings and nonresidential farm buildings situated on agricultural lands do not automatically disqualify the land from being assessed as agricultural land so long as the improvements are an

<sup>&</sup>lt;sup>3</sup> Section 570.86(1), F.S.

<sup>&</sup>lt;sup>4</sup> Section 570.87, F.S.

 $<sup>^{5}</sup>$  Both real property and tangible personal property are subject to tax. Section 192.001(12), F.S., defines "real property" as land, buildings, fixtures, and all other improvements to land. Section 192.001(11)(d), F.S., defines "tangible personal property" as all goods, chattels, and other articles of value capable of manual possession and whose chief value is intrinsic to the article itself.

<sup>&</sup>lt;sup>6</sup> Property must be valued at "just value" for purposes of property taxation, unless the Florida Constitution provides otherwise. FLA. CONST. art VII, s. 4. Just value has been interpreted by the courts to mean the fair market value that a willing buyer would pay a willing seller for the property in an arm's-length transaction. *See Walter v. Shuler*, 176 So. 2d 81 (Fla. 1965); *Deltona Corp. v. Bailey*, 336 So. 2d 1163 (Fla. 1976); *Southern Bell Tel. & Tel. Co. v. Dade County*, 275 So. 2d 4 (Fla. 1973).

<sup>&</sup>lt;sup>7</sup> See s. 192.001(2) and (16), F.S.

<sup>&</sup>lt;sup>8</sup> See FLA. CONST. art. VII, s. 4.

<sup>&</sup>lt;sup>9</sup> Section 193.011(2), F.S.

<sup>&</sup>lt;sup>10</sup> Section 193.461, F.S.

<sup>&</sup>lt;sup>11</sup> Section 193.461(3)(b), F.S.

<sup>&</sup>lt;sup>12</sup> Section 193.461(4), F.S.

integral part of the entire agricultural operation. When there are improvements made to the land, the improvement's value is assessed at just value and added to the agriculturally assessed value.<sup>13</sup>

# III. Effect of Proposed Changes:

SB 1186 revises the Legislature's intent regarding agritourism to remove the requirement that agritourism be a secondary stream of revenue for a bona fide agricultural operation.

The bill also prohibits an agricultural land classification from being denied or revoked due to the construction, alteration, or maintenance of a nonresidential farm building, structure, or facility on a bona fide farm which is used to conduct agritourism activities. The land it occupies shall be considered agricultural in nature as long as the building, structure, or facility is an integral part of the agricultural operation. The buildings, structures, and facilities and all other improvements on the land must be assessed at their just value and added to the agriculturally assessed value of the land.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

Article VII, s. 18(b) of the Florida Constitution provides that, except upon the approval of each house of the Legislature by a two-thirds vote of the membership, the Legislature may not enact, amend, or repeal any general law if the anticipated effect of doing so would be to reduce the authority that municipalities or counties have to raise revenue in the aggregate, as such authority existed on February 1, 1989. However, the mandates requirements do not apply to laws having an insignificant impact,<sup>14, 15</sup> which is \$2.3 million or less for Fiscal Year 2022-2023.<sup>16</sup>

The Revenue Estimating Conference determined that the bill has an insignificant impact. Therefore, this bill is not a mandate subject to the requirements of Art. VII, s. 18(b) of the Florida Constitution.

# B. Public Records/Open Meetings Issues:

None.

<sup>&</sup>lt;sup>13</sup> Rule 12D-5.003, F.A.C.

<sup>&</sup>lt;sup>14</sup> FLA. CONST. art. VII, s. 18(d).

<sup>&</sup>lt;sup>15</sup> An insignificant fiscal impact is the amount not greater than the average statewide population for the applicable fiscal year multiplied by \$0.10. *See* Florida Senate Community Affairs, *Interim Report 2012-115: Insignificant Impact*, (September 2011), *available at:* <u>http://www.flsenate.gov/PublishedContent/Session/2012/InterimReports/2012-115ca.pdf</u> (last visited Jan. 15, 2022).

<sup>&</sup>lt;sup>16</sup> Based on the Demographic Estimating Conference's estimated population adopted on March 3, 2021. The conference packet is *available at* <u>http://edr.state.fl.us/Content/conferences/population/archives/210303demographic.pdf</u> (last visited Jan. 15, 2022).

#### C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

This bill does not create or raise a state tax or fee. Therefore, the requirements of Art. VII, s. 19 of the Florida Constitution do not apply.

E. Other Constitutional Issues:

None identified.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

The Revenue Estimating Conference determined that the bill has an insignificant fiscal impact, which may slightly increase or decrease local property tax revenue, depending on property appraiser assessment practices.

B. Private Sector Impact:

The bill will prevent a property appraiser from disqualifying agricultural land due to improvements also used for agritourism activities.

C. Government Sector Impact:

Local governments may experience an insignificant change in property tax revenue.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

# VIII. Statutes Affected:

This bill substantially amends sections 570.85 and 570.87 of the Florida Statutes

# IX. Additional Information:

A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

# B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

SB 1186

SB 1186

By Senator Albritton

20221186 26-01016-22 1 A bill to be entitled 2 An act relating to agritourism; amending s. 570.85, F.S.; revising legislative intent regarding the promotion of agritourism; amending s. 570.87, F.S.; prohibiting the denial or revocation of a property's agricultural classification under certain circumstances; requiring certain farm buildings, structures, facilities, or other improvements to be assessed according to specified provisions; providing ç 10 an effective date. 11 12 Be It Enacted by the Legislature of the State of Florida: 13 14 Section 1. Subsection (1) of section 570.85, Florida 15 Statutes, is amended to read: 570.85 Agritourism.-16 17 (1) It is the intent of the Legislature to promote 18 agritourism as a way to support bona fide agricultural 19 production by providing a secondary stream of revenue and by 20 educating the general public about the agricultural industry. It 21 is also the intent of the Legislature to eliminate duplication 22 of regulatory authority over agritourism as expressed in this 23 section. Except as otherwise provided for in this section, and 24 notwithstanding any other provision of law, a local government 25 may not adopt or enforce a local ordinance, regulation, rule, or 26 policy that prohibits, restricts, regulates, or otherwise limits 27 an agritourism activity on land classified as agricultural land 2.8 under s. 193.461. This subsection does not limit the powers and duties of a local government to address substantial offsite 29 Page 1 of 2

CODING: Words stricken are deletions; words underlined are additions.

26-01016-22 20221186 30 impacts of agritourism activities or an emergency as provided in chapter 252. 31 32 Section 2. Subsection (1) of section 570.87, Florida Statutes, is amended to read: 33 34 570.87 Agritourism participation impact on land 35 classification.-36 (1) In order to promote and perpetuate agriculture 37 throughout this the state, farm operations are encouraged to engage in agritourism. An agricultural classification pursuant 38 39 to s. 193.461 may not be denied or revoked solely due to the 40 conduct of agritourism activity on a bona fide farm or the construction, alteration, or maintenance of a nonresidential 41 farm building, structure, or facility on a bona fide farm which 42 43 is used to conduct agritourism activities. So long as the 44 building, structure, or facility is an integral part of the agricultural operation, the land it occupies shall be considered 45 agricultural in nature. However, such buildings, structures, and 46 47 facilities, and other improvements on the land, must be assessed 48 under s. 193.011 at their just value and added to the 49 agriculturally assessed value of the land on agricultural classified as such pursuant to s. 193,461 does not lin 50 51 rict, or divest the land of that classificatio such lands classified as agricultural remain used 52 53 bona fide agricultural purposes. Section 3. This act shall take effect July 1, 2022. 54

 $\label{eq:page 2 of 2} \mbox{CODING: Words $ stricken $ are deletions; words $ underlined $ are additions. $ \end{tabular}$ 



The Florida Senate

# **Committee Agenda Request**

To:	Senator Ana Maria Rodriguez, Chair
	Committee on Finance and Tax

- Subject: Committee Agenda Request
- **Date:** January 27, 2022

I respectfully request that **Senate Bill #1186**, relating to Agritourism, be placed on the:



committee agenda at your earliest possible convenience.



next committee agenda.

11

Senator Ben Albritton Florida Senate, District 26

	The Florida Senate	
2-3-22	<b>APPEARANCE RECO</b>	
F & T	Deliver both copies of this form to Senate professional staff conducting the me	Bill Number or Topic eeting
Committee		Amendment Barcode (if applicable)
Name Lisa Ard	Pho	one 850-284-5165
Address 6001 Veteran	ns Memorial Prema	ail lisaard Emy floridalobby 15
Street		com
Jall t	L 32309	
City	State Zip	
Speaking: 🗌 For 🛄 Again	nst Information <b>OR</b> Waive S	peaking: 🔲 Insupport 🗌 Against
	PLEASE CHECK ONE OF THE FOLLO	DWING:
I am appearing without compensation or sponsorship.	t am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:
The Florida 1	tgritourism Assa	ociation

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022. Joint Rules. df (fisenate...ov)

This form is part of the public record for this meeting.

2/3/22 Meeting Date FINANCE & TAX	The Florida Senate <b>APPEARANCE RECORD</b> Deliver both copies of this form to Senate professional staff conducting the meeting	II 86 Bill Number or Topic
Committee Name LENA JUARE	Phone 752	Amendment Barcode (if applicable)
Address PO SOX LO Street PO SOX LO City State	390 Email Cr 5 FL 32302 Zip	nac jejassa.com
Speaking: For Against	Information <b>OR</b> Waive Speaking:	In Support 🔲 Against
:0	PLEASE CHECK ONE OF THE FOLLOWING:	
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. df (flsenate.gov)

This form is part of the public record for this meeting.

	The Florida S	enate					
02/03/2022	APPEARANCE	RECORD	5B 1186				
Meding Date FINANCE + TAY	Deliver both copies of Senate professional staff cond		Bill Number or Topic				
Committee			Amendment Barcode (if applicable)				
Name Howkey E	GENE ADAMS	Phone	50-933-6222				
Address 215 South	Mon Ros 37.	Email 🥝	VEC PETUSO TON LAW. LOM				
City	FLA 32301 State Zip						
Speaking: For Against Information <b>OR</b> Waive Speaking: In Support Against							
PLEASE CHECK ONE OF THE FOLLOWING:							
I am appearing without compensation or sponsorship.	FLA FEED AS AG, COAL		I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:				

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. of (flsenate.gov)

This form is part of the public record for this meeting.

	Prepare	ed By: The	Professional Sta	ff of the Committee	on Finance an	d Tax
BILL:	CS/SB 952	2				
INTRODUCER:	Military ar Gruters	nd Veterar	as Affairs, Spa	ce, and Domestic	e Security Co	mmittee and Senator
SUBJECT: Taxation						
DATE:	February 3	, 2022	REVISED:			
ANAL	YST	STAF	F DIRECTOR	REFERENCE		ACTION
l. Lloyd		Caldw	ell	MS	Fav/CS	
2. Covin		Babin		FT	Favorable	
				AP	. <u>.</u>	

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# Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

#### I. Summary:

CS/SB 952 creates a Documentary Stamp Tax exemption for federal loans made in response to a state of emergency declared by executive order or proclamation of the Governor. The bill also increases the combined amount of tax credits which may be awarded to qualified businesses for research and development under s. 220.196, F.S., from \$9 million to \$50 million in any calendar year and provides that the increase first applies to the 2022 allocation of tax credits for expenses incurred in the 2021 calendar year.

The Revenue Estimating Conference estimates that the portion of the bill that grants the exemption from Documentary Stamp Tax will reduce General Revenue Fund receipts by zero or an indeterminate amount beginning in Fiscal Year 2022-2023. The portions of the bill that increase the credits allowed for Research and Development Expenditures will reduce General Revenue Fund receipts by \$41 million dollars in Fiscal Year 2022-2023 and by \$41 million in future years.

The bill takes effect upon becoming a law.

# II. Present Situation:

# **Documentary Stamp Tax**

Florida levies a Documentary Stamp Tax on certain documents, which is comprised of two taxes imposed on different bases at varying rates. The tax on deeds and other documents related to real property is 70 cents per \$100,<sup>1</sup> and the tax on bonds, debentures, certificates of indebtedness, promissory notes, nonnegotiable notes, and other written obligations to pay money is 35 cents per \$100.<sup>2,3</sup> Documentary Stamp Taxes levied on promissory notes, nonnegotiable notes, and written obligations may not exceed \$2,450.<sup>4</sup>

Documentary Stamp Tax revenue accounted for approximately 3.3 percent of the state's General Revenue in Fiscal Year 2021-2022.<sup>5</sup>

Certain transactions are exempt from the Documentary Stamp Tax.<sup>6</sup> Any loan made by the Small Business Emergency Bridge Loan Program in response to a disaster for which the Governor declares a state of emergency and any loan made by the Agricultural Economic Development Program pursuant to s. 570.82, F.S., are exempt from the Documentary Stamp Tax.<sup>7</sup>

# **Federal CARES Act**

The Coronavirus Aid, Relief, and Economic Security Act (CARES Act) was signed into law on March 27, 2020, in response to the COVID-19 pandemic. The CARES Act established, among other programs, the Paycheck Protection Program (PPP), which expanded the scope of both the businesses eligible for – and allowable uses of – loans made under section 7(a) of the Small Business Act.<sup>8</sup> In addition to businesses which had already been eligible for Small Business Administration (SBA) loans, eligibility was expanded to businesses, nonprofits, veterans' organizations, and tribal businesses with fewer than 500 employees or that meet the size standards based on the business's NAICS code.<sup>9</sup>

# **COVID-19 State of Emergency**

On March 9, 2020, Governor DeSantis issued Executive Order 20-52, which declared that a state of emergency existed in Florida due to the COVID-19 pandemic.<sup>10</sup> On April 6, 2020, Governor DeSantis issued Executive Order 20-95, suspending the collection of Documentary Stamp Taxes

<sup>&</sup>lt;sup>1</sup> Section 201.02(1)(a), F.S.

<sup>&</sup>lt;sup>2</sup> Section 201.07, F.S.

<sup>&</sup>lt;sup>3</sup> Section 201.08(1)(a), F.S.

<sup>&</sup>lt;sup>4</sup> Id.

<sup>&</sup>lt;sup>5</sup> The Florida Legislature, Fiscal Analysis in Brief, 2021 Legislative Sessions Including Special Session A, 32 (July 2021), available at

http://edr.state.fl.us/Content/revenues/reports/fiscal-analysis-in-brief/FiscalAnalysisinBrief2021.pdf (last visited Jan. 27, 2022).

<sup>&</sup>lt;sup>6</sup> Chapter 201, F.S.

<sup>&</sup>lt;sup>7</sup> Section 201.25, F.S.

<sup>&</sup>lt;sup>8</sup> Coronavirus Aid, Relief, and Economic Security Act, Pub. L. No. 116-136, § 1102, 134 Stat. 286 (2020).

<sup>&</sup>lt;sup>9</sup> Coronavirus Aid, Relief, and Economic Security Act, Pub. L. No. 116-136, § 1102, 134 Stat. 288 (2020).

<sup>&</sup>lt;sup>10</sup> Governor Ron DeSantis, Fla. Exec. Order No. 20-52 (Mar. 9, 2020), available at https://www.flgov.com/wp-content/uploads/orders/2020/EO\_20-52.pdf (last visited Jan. 28, 2022).

levied on notes and other written obligations made under Title I of the federal CARES Act.<sup>11</sup> The suspension remained in effect until the expiration of Executive Order 20-52 on May 3, 2021, when the Governor issued Executive Orders 20-101 and 102 ending the state of emergency related to COVID-19.<sup>12,13</sup>

# **Federal Tax Credit**

The U.S. Research and Experimentation Tax Credit <sup>14</sup> was created in 1981 as part of the Economic Recovery Tax Act, a comprehensive package of initiatives designed to boost U.S. business competitiveness and encourage investment and savings by American taxpayers during a period of economic recession.<sup>15</sup> In 2015, the Protecting Americans from Tax Hikes (PATH) Act permanently extended the Research and Experimentation Tax Credit (also known as the Research and Development Tax Credit or R&D) after 16 temporary extensions.<sup>16</sup>

In September 2021, the Internal Revenue Service (IRS) issued a *Memorandum* containing new guidance for taxpayers who apply for a refund claim for a research credit. This memorandum describes new requirements for increased documentation and more detailed information, including a declaration under the penalty of perjury verifying that the information and facts provided by the taxpayer are accurate.<sup>17</sup> These changes remained in a grace period until January 10, 2022, and then transitioned to a one-year transition period during which the IRS provides taxpayers 30 days to perfect research credit claims for refund prior to a final determination by the IRS.<sup>18</sup>

To qualify as a valid research credit claim request, the taxpayer, at a minimum, must:

- Identify all the business components to which the I.R.C. § 41 research credit claim relates for that year.
- For each business component,
  - Identify all research activities performed;
  - Identify all individuals who performed each research activity; and
  - Identify all the information each individual sought to discover.
- Provide the total qualified employee wage expenses, total qualified supply expenses, and total qualified contract research expenses for the claim year.<sup>19</sup>

<sup>&</sup>lt;sup>11</sup> Governor Ron DeSantis, Fla. Exec. Order No. 20-95 (Apr. 6, 2020), available at https://www.flgov.com/wp-content/uploads/orders/2020/EO\_20-95.pdf (last visited Jan. 28, 2022).

<sup>&</sup>lt;sup>12</sup> Section 252.36(2), F.S., provides that states of emergency may not continue for more than 60 days unless renewed by the Governor.

<sup>&</sup>lt;sup>13</sup> Governor Ron DeSantis, Fla. Exec. Orders No. 21-101 and 102 (May 3, 2021), *available at* <u>https://www.flgov.com/2021-executive-orders/</u> (last visited Jan. 28, 2022).

<sup>&</sup>lt;sup>14</sup> The U.S. Research and Experimentation Tax Credit is also known as the Research and Development Tax Credit, 26 U.S.C § 41, Credit for increasing research activities.

<sup>&</sup>lt;sup>15</sup> Francisco Moris, *The U.S. Research and Experimentation Tax Credit in the 1990s* (July 2005), National Science Foundation Report, *available at* <u>https://wayback.archive-</u>

it.org/5902/20150627200929/http://www.nsf.gov/statistics/infbrief/nsf05316/ (last visited on Jan. 28, 2022). <sup>16</sup> U.S. Department of the Treasury, Office of Tax Analysis, *Research and Experimentation (R&E) Credit, available at* 

https://www.treasury.gov/resource-center/tax-policy/tax-analysis/Documents/RE-Credit.pdf (last visited Jan. 28, 2022). <sup>17</sup> Internal Revenue Service, Office of the Chief Counsel, *Memorandum Relating to I.R.C. § 41 Research Credit Refund* 

*Claims (September 17, 2021), available* at <u>https://www.irs.gov/pub/irs-lafa/20214101f.pdf</u> (last visited Jan. 28, 2022). <sup>18</sup> *Id.* 

<sup>&</sup>lt;sup>19</sup> *Id. at 2.* 



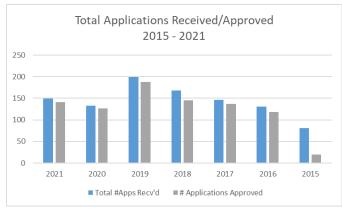


Figure 1: Data source: Florida Department of Revenue Annual Allocation Reports, available at: https://floridarevenue.com/taxes/Documents/flCitRDCredit.pdf

#### research.21

A business is eligible for the tax credit if it:

- Has qualified research expenses in Florida in the taxable year exceeding the base amount;<sup>22</sup>
- Claims, and is allowed, a research credit for such qualified expenses under federal law for the same taxable year; and
- Is in a qualified target industry,<sup>23</sup> specifically manufacturing, life sciences, information technology, aviation and aerospace, homeland security and defense, cloud information technology, marine sciences, materials sciences, or nanotechnology.<sup>24</sup>

The tax credit is 10 percent of the difference between the current tax year's R&D expenditures in Florida and the average of R&D expenditures over the previous four tax years. However, if the business has existed for fewer than four years, then the credit amount is reduced by 25 percent for each year the business or predecessor corporation did not exist.<sup>25</sup> The state tax credit taken in any taxable year may not exceed 50 percent of the company's remaining net corporate income tax liability under ch. 220, F.S., after all other credits to which the business is entitled have been applied.<sup>26</sup> Any unused credits may be carried forward by the business for up to five years following the year in which the qualified research expenses were incurred.<sup>27</sup>

Currently, the maximum amount of R&D credits that may be approved by the Department of Revenue (DOR) during any calendar year is \$9 million. Applications for the credit may be filed with the DOR on or after March 20 and before March 27 for qualified research expenses incurred

<sup>21</sup> See 26 U.S.C. §41(b). Credit for increasing qualified research; qualified research expenses.

<sup>26</sup> See s. 220.196(2)(c), F.S.

# Florida Tax Credit

Florida law authorizes a R&D tax credit against state corporate income taxes for certain businesses with qualified research expenses.<sup>20</sup> Under the federal definition, a qualified research expense includes in-house research expenses and contract research expenses, including any wages paid or incurred to employees, supplies used in the conduct of qualified research, and any amounts paid or incurred to another person for the right to use computers in the conduct of qualified

<sup>&</sup>lt;sup>20</sup> Section 220.196. "Qualified research expenses" is defined as research expenses qualifying for the credit under federal law for in-house research expenses incurred in Florida or contract research expenses incurred in Florida.

 $<sup>^{22}</sup>$  "Base amount" means the average of the business' qualified research expenses in Florida allowed under 26 U.S.C. s. 41 for the preceding 4 taxable years. Section 220.196(1)(a), F.S.

<sup>&</sup>lt;sup>23</sup> The Department of Economic Opportunity (DEO) certifies whether a business is a qualified target industry business, pursuant to s. 220.196(2)(a)3., F.S.

<sup>&</sup>lt;sup>24</sup> See s. 220.196(2)(a)3., F.S.

<sup>&</sup>lt;sup>25</sup> See s. 220.196(2)(b), F.S.

<sup>&</sup>lt;sup>27</sup> See s. 220.196(2)(d), F.S.

within the preceding calendar year. If the total amount of credits applied for exceeds the annual cap, credits are allocated on a prorated basis.<sup>28</sup> Eligible taxpayers are notified of the amount of credit allocated to them and the year for which the credit may be claimed. The chart above illustrates the number of applications received and approved by the DOR since program inception.<sup>29</sup>

Since the program's inception, funding requests have annually exceeded the amount of credit available to be allocated as the chart below illustrates. The statutory cap has been more than \$9 million twice: \$16.5 million during the 2017 calendar year and \$23 million in the first program year. Except for the initial year when funds were distributed on a first come, first served basis, all qualified applicants receive a pro-rated amount of their funding request if the application is approved.<sup>30</sup>



# **Qualified Target Industry Businesses**

The qualified target industry program is used to identify businesses that are eligible for tax refunds and which can create jobs with higher than average wages in industries that are expected to have a positive economic impact.<sup>31</sup> A target industry business is defined in Florida law as a corporate headquarters business or any business that is engaged in one of the target industries identified pursuant to criteria developed by DEO in consultation with Enterprise Florida, Inc. (EFI).<sup>32</sup> The criteria

includes future growth, stability, high wage, market and resource independence, industrial base diversification and strengthening, and positive economic impact.<sup>33</sup> EFI lists the recognized qualified target industries as manufacturing, corporate headquarters, research and development, global logistics, cleantech, life sciences, financial and professional services, aviation and aerospace, homeland security and defense, infotech, emerging technologies, and other manufacturing.<sup>34</sup> In Fiscal Year 2019-2020, the DEO reported that 74 of its executed agreements were with businesses in qualified target industries. These agreements had a projected capital investment of approximately \$2.2 billion and an average contracted annual wage of \$65,176.<sup>35</sup>

<sup>&</sup>lt;sup>28</sup> See s. 220.196(2)(e), F.S.

 <sup>&</sup>lt;sup>29</sup> Department of Revenue, *Research and Development Tax Credit for Florida Corporate Income Tax (2015-2021)*, <u>https://floridarevenue.com/taxes/Documents/flCitRDCredit.pdf</u> (last visited Jan. 28, 2022).
 <sup>30</sup> Id.

<sup>&</sup>lt;sup>31</sup> Florida Department of Economic Opportunity and Enterprise Florida, 2020 Incentives Report, 12, available at <u>https://floridajobs.org/docs/default-source/reports-and-legislation/2019-2020-annual-incentives-report-final.pdf?sfvrsn=af674ab0\_2</u> (last visited Jan. 28, 2022).

<sup>&</sup>lt;sup>32</sup> See s. 288.106(2)(n), F.S.

<sup>&</sup>lt;sup>33</sup> See s. 288.106(2)(q), F.S.

<sup>&</sup>lt;sup>34</sup> Supra note 31.

<sup>&</sup>lt;sup>35</sup> Florida Department of Economic Opportunity and Enterprise Florida, 2020 Incentives Report, p. 13, available at <u>https://floridajobs.org/docs/default-source/reports-and-legislation/2019-2020-annual-incentives-report-final.pdf?sfvrsn=af674ab0\_2</u> (last visited Jan. 28, 2022).

#### III. Effect of Proposed Changes:

**Section 1** amends s. 201.25, F.S., to exempt from the Documentary Stamp Tax, any federal loans relating to a state of emergency declared through either an executive order or a proclamation from the Governor pursuant to s. 252.36, F.S.

Section 2 amends s. 220.196, F.S., to increase the total amount of annual Research and Development Tax Credits available each calendar year from \$9 million to \$50 million and to remove obsolete language relating to the 2018 calendar year.

**Section 3** provides that the amendment made to s. 220.196, F.S. in the bill first applies to the 2022 allocation of tax credits for expenses incurred in the 2021 calendar year.

Section 4 provides the act shall take effect upon becoming a law.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

Article VII, section 18 of the Florida Constitution requires a two-thirds vote of the membership of each house of the Legislature to pass legislation requiring counties and municipalities to spend funds, limit their ability to raise revenue, or reduce the percentage of a state tax shared with them. This bill does not require counties and municipalities to spend funds, limit their ability to raise revenue, or reduce the percentage of a shared state tax. Therefore, the provisions of Article VII, section 18 of the Florida Constitution do not apply.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

The bill does not create or raise a state tax or fee. Therefore, the requirements of Art. VII, s. 19 of the Florida Constitution do not apply.

E. Other Constitutional Issues:

None identified.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

The Revenue Estimating Conference estimates that the portion of the bill that grants the exemption from Documentary Stamp Tax will reduce General Revenue Fund receipts by zero or an indeterminate amount beginning in Fiscal Year 2022-2023. The portions of the bill that increase the credits allowed for Research and Development Expenditures will reduce General Revenue Fund receipts by \$41 million dollars in Fiscal Year 2022-2023 and by \$41 million in future years.<sup>36</sup>

B. Private Sector Impact:

For eligible taxpayers, the bill would provide tax savings.

C. Government Sector Impact:

None.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 201.25 and 220.196, F.S.

#### IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

# CS by Military and Veterans Affairs, Space, and Domestic Security on January 25, 2022:

The committee substitute changed the effective date of the bill from July 1, 2022, to upon becoming a law.

B. Amendments:

None.

<sup>&</sup>lt;sup>36</sup> The Revenue Estimating Conference, 2022 Regular Session Revenue Estimating Conference: Impact Conference Results, p. 273-274 (Jan. 28, 2022), available at

http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2022/\_pdf/Impact0128.pdf (last visited Jan. 28, 2022).

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

**By** the Committee on Military and Veterans Affairs, Space, and Domestic Security; and Senator Gruters

	583-02296-22 2022952c1
1	A bill to be entitled
2	An act relating to taxation; amending s. 201.25, F.S.;
3	exempting federal loans related to a state of
4	emergency from the excise tax imposed on documents;
5	amending s. 220.196, F.S.; increasing the combined
6	total amount of credits which may be granted to
7	business enterprises during any calendar year;
8	deleting obsolete language; providing applicability;
9	providing an effective date.
10	
11	Be It Enacted by the Legislature of the State of Florida:
12	
13	Section 1. Present subsection (2) of section 201.25,
14	Florida Statutes, is redesignated as subsection (3), and a new
15	subsection (2) is added to that section, to read:
16	201.25 Tax exemptions for certain loansThere shall be
17	exempt from all taxes imposed by this chapter:
18	(2) Any federal loans that are related to a state of
19	emergency declared by executive order or proclamation of the
20	Governor pursuant to s. 252.36.
21	Section 2. Paragraph (e) of subsection (2) of section
22	220.196, Florida Statutes, is amended to read:
23	220.196 Research and development tax credit
24	(2) TAX CREDIT
25	(e) The combined total amount of tax credits which may be
26	granted to all business enterprises under this section during
27	any calendar year is $\frac{50}{9}$ million <del>, except that the total</del>
28	amount that may be awarded in the 2018 calendar year is \$16.5
29	million. Applications may be filed with the department on or
	Page 1 of 2

CODING: Words stricken are deletions; words underlined are additions.

583-02296-22 2022952c1 30 after March 20 and before March 27 for gualified research 31 expenses incurred within the preceding calendar year. If the 32 total credits for all applicants exceed the maximum amount 33 allowed under this paragraph, the credits shall be allocated on 34 a prorated basis. Section 3. The amendment made by this act to s. 220.196, 35 Florida Statutes, first applies to the 2022 allocation of tax 36 37 credits for expenses incurred in calendar year 2021. 38 Section 4. This act shall take effect upon becoming a law.

 $\label{eq:page 2 of 2} \mbox{CODING: Words $ stricken $ are $ deletions; words $ underlined $ are $ additions. $ \end{tabular}$ 



The Florida Senate

# **Committee Agenda Request**

To:	Senator Ana Maria Rodriguez, Chair
	Committee on Finance and Tax

Subject: Committee Agenda Request

**Date:** January 27, 2022

I respectfully request that Senate Bill #952, relating to Taxation, be placed on the:



committee agenda at your earliest possible convenience.



next committee agenda.

Please let me know if you have any questions.

Sincerely,

for Jenters

Joe Gruters

Cc: Robert Babin, Staff Director Stephanie Bell-Parke, Committee Administrative Assistant

File signed original with committee office

	The Florida Senate	
2-3-22	<b>APPEARANCE RECOR</b>	D 152 Jaxation
Meeting Date Finance FTak	Deliver both copies of this form to Senate professional staff conducting the meeting	Bill Number or Topic g
Name Megan Betche	Phone	Amendment Barcode (if applicable) 446 - 225 - 1981
Address <u>821</u> Grand	Regency Pt. 200 Email	mbetche gmeil. con
Altamente Spg=	SFL 32714 State Zip	
<b>Speaking:</b> For Aga	inst 🗌 Information <b>OR Waive Spea</b>	king: 🗌 In Support 🗹 Against
	PLEASE CHECK ONE OF THE FOLLOWI	NG:
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	l am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. of (Isenate.cov)

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The Florida Senate					
2-3-2022	<b>APPEARANCE RE</b>	CORD SB0952			
Meeting Date	Deliver both copies of this form t				
Finance and Tax	Senate professional staff conducting the				
Committee	1	Amendment Barcode (if applicable)			
Name Genette K.	elyP	Phone 813-431-2441			
Address 180 Greenrig	lse Rd E	mail gbuand e aol. com			
Tam pg City	FC 33619 State Zip				
Speaking: 🗌 For 🗌 A	gainst 🗌 Information <b>OR</b> Waive	e Speaking: 🗌 In Support 🔀 Against			
	PLEASE CHECK ONE OF THE FOLLOWING:				
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:			

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 joint Rules. of (flsenate.gov)

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2/3/ Finance	ZZ ing Date	/	Deliver both co	NCE opies of th	RECORD	952 Bill Number or Topic
Name Ida	nmittee	Eskama	<u>n1</u>		Phone	Amendment Barcode (if applicable)
Address $\frac{134}{Street}$	ndu	Isbnidt A State	) 3280 Zip	(	Email	
Speakin	<b>g:</b> 🗌 For			OR	Waive Speaking:	In Support Against
		PLEAS	E CHECK ON	IE OF TH	E FOLLOWING:	
I am appearing w compensation or			I am a registered representing: I d a I	0	ng	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. df (flsenate.gov)

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2/2/22	The Florida Senate	000051
Meeting Date	APPEARANCE RECORD Deliver both copies of this form to	580932 Bill Number or Topic
Finance + Tax	Senate professional staff conducting the meeting	
Name J Ferguson	Phone	Amendment Barcode (if applicable) 3) (62-6572
Address 5102 Belmere	PKWY (207 Email	
City City Sta	TL 33624 te Zip	
Speaking: For Against	Information <b>OR</b> Waive Speaking:	In Support Against
1	PLEASE CHECK ONE OF THE FOLLOWING:	
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf (fisenate.gov)

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2-3-2022 Meeting Date	The Florida Senate APPEARANCE REC Deliver both copies of this form to	Bill Number or Topic
FINANCE + MAY Committee Name SIEVE POI	Senate professional staff conducting the	Amendment Barcode (if applicable)
Address 1422 NE Street	FL 33909	mail POIDDS 1@GMAIL.a
Speaking: For Aga	State Zip ainst Information <b>OR Waive</b>	Speaking: 🗌 In Support
N.	PLEASE CHECK ONE OF THE FOL	LOWING:
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf (fisenate...ov)

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<u>2-3-22</u>	The Florida Senate APPEARANCE RECOR	
Meeting Date Find Committee	Deliver both copies of this form to Senate professional staff conducting the meeting	Bill Number or Topic Amendment Barcode (if applicable)
Name Elizabeth Kasm	USSA Phone	727-418-4840
Address 6449 Evergleen Pa	KPA Email	Grass 2007 Ognall, La
Lectoland FL City State	3.3813	
Speaking: 🗌 For 🗌 Against	Information <b>OR</b> Waive Speal	king: 🗌 In Support 📈 Against
	PLEASE CHECK ONE OF THE FOLLOWI	NG:
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf [flsenate.gov]

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2/3/22 Meeting Date Finance and	The Florida Senate         APPEARANCE RECORD         Deliver both copies of this form to         Senate professional staff conducting the meeting	952 Bill Number or Topic
Name Joseph	D'Elia Phone 7	Amendment Barcode (if applicable)
Address 19377 Street	NE 10 ave # Sof Email gu	1202845 @ gmail.cm
<u>Míam</u> City	State 33/79 State Zip	
Speaking: 🗌 For	Against Information <b>OR</b> Waive Speaking:	🔲 In Support 📈 Against
	PLEASE CHECK ONE OF THE FOLLOWING:	
I am appearing without compensation or sponsorship.	l am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022. JointRules. df (flsenate.gov)

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2-3-22	The Florida Senate APPEARANCE RECORD	0952
Meeting Date Finance and Tax	Deliver both copies of this form to Senate professional staff conducting the meeting	Bill Number or Topic
Name André Brow	A Phone	Amendment Barcode (if applicable)
Address 1903 1 N. W. 7	C+ ( Email	
City State F	L 33/69 te Zip	
<b>Speaking:</b> For Against	Information <b>OR</b> Waive Speaking:	In Support Against
	PLEASE CHECK ONE OF THE FOLLOWING:	
I am appearing without compensation or sponsorship.	l am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. df (flsenate.cov)

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2	13 22 Meeting Date		The Florida Se EARANCE Deliver both copies of tl professional staff condu	<b>RECORI</b>	D 0952 Bill Number or Topic
Name _	Shawn H	rel Jaer	kson C219	Phone	Amendment Barcode (if applicable) 1862175363
-	TSTDS IV treet MIAMI ity	G. GAVE FL State	<u>C</u> 2/1 33/62 <sub>Zip</sub>	Email	shawntrelj12egnail.com
	Speaking: 🗌 For	🗌 Against 📃 Inform	mation <b>OR</b>	Waive Speakir	ng: 🔲 In Support 🙀 Against
		PLEASE	CHECK ONE OF TI	HE FOLLOWING	G:
	ppearing without ensation or sponsorship.		m a registered lobbyist presenting:		l am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. df fisenate. ov)

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	The Florida Senate	
2322	<b>APPEARANCE RE</b>	CORD
HINANCE +AX	Deliver both copies of this form Senate professional staff conducting th	
Name Dowtal Angel	1	Amendment Barcode (if applicable) Phone 3058246502
Address 5135 N.W. 19 A	fue	Email ADOUTINTUULI2910GMAIL. COM
MIAML S	l. <u>33142</u> State Zip	
Speaking: 🗌 For 🗌 Ag	ainst 🗌 Information <b>OR</b> Waiw	ve Speaking: 🗌 In Support 🎾 Against
	PLEASE CHECK ONE OF THE FO	LLOWING:
I am appearing without compensation or sponsorship.	l am a registered lobbyist, representing:	l am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf (Isenate.gov)

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	The Flori	da Senate	
2-3-22	APPEARAN	<b>CE RECORD</b>	952
Meeting Date Tox + Finance		ies of this form to conducting the meeting	Bill Number or Topic
Committee			Amendment Barcode (if applicable)
Name David Bryant		Phone909	1-928-3744
Address 8853 Attes	lane	Email	abryant 177 Ogmail. com
Jacksonville City	FL3221StateZip	3	
Speaking: Sor	Against Information	<b>R</b> Waive Speaking:	In Support Against
/	PLEASE CHECK ONE	OF THE FOLLOWING:	
I am appearing without compensation or sponsorship.	I am a registered le representing:	obbyist,	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. df (fisenate...ov)

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	The Florida Senate	
213/22	<b>APPEARANCE RECOR</b>	D 952
Meeting Date	Deliver both copies of this form to	Bill Number or Topic
Finance 7 Tax	Senate professional staff conducting the meeting	
Committee		Amendment Barcode (if applicable)
Name Caroly Johns	Phone _	52(-1200
Address 136 5 Brona	ean St Email	cjohnson @ fichamber
Street	9	im
Tallahassee F	2 3231	
City	State Zip	
Speaking: For Again	nst 🗌 Information <b>OR</b> Waive Speal	<b>king:</b> In Support 🗌 Against
	PLEASE CHECK ONE OF THE FOLLOW	NG:
I am appearing without compensation or sponsorship.	Lam a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.),
	Fichamber of Co	sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. df (flsenate. ov)

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2/3/2022 Meeting Date Finance & Tax Meeting Date Finance & Tax	SB0952 Bill Number or Topic
	Amendment Barcode (if applicable) 5-295-4006 Nekson779 & GMA:/.c.
Port Orange F-L. 32129 City State Zip	0
Speaking: For Against Information <b>OR</b> Waive Speaking: PLEASE CHECK ONE OF THE FOLLOWING:	In Support Against
I am appearing without       I am a registered lobbyist, representing:         I am appearing without       I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. df fisenate. ov

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2/3/22 Meeting Date	The Florida Senate APPEARANCE RECON Deliver both copies of this form to Senate professional staff conducting the meeting	Bill Number or Topic
Name Carol Gam	ole-Buckman_ Phone	Amendment Barcode (if applicable)
Address 13525 Bartram	1 32258	Carolgamble 6 g meil Com
Speaking: 🗌 For 🗌 Against	Information <b>OR</b> Waive Spea	aking: 🔲 In Support 🕱 Against
	PLEASE CHECK ONE OF THE FOLLOW	ING:
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	l am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. df (flsenate.gov)

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Speaking: 🗌 For 🗌 Against	Information <b>OR</b> Waive Speaking	g: 🗌 In Support 🗋 Against
I am appearing without compensation or sponsorship.	PLEASE CHECK ONE OF THE FOLLOWING:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. of (flsenate.gov)

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	1 1	The Florida	Senate	
FING	Meeting Date	APPEARANCE RECORD       Sill O 952         Deliver both copies of this form to       Bill Number or Topic         Senate professional staff conducting the meeting       Bill Number or Topic		
	Committee			Amendment Barcode (if applicable)
Name	BRITINI WI	EGMANN	Phone	141-539-9036
Address	61 Beach	BLVD #3306	Email	
	Jacuson VILLE City	Brain, FL 32280 State Zip	)	
	Speaking: 🗌 For	Against Information	Waive Speaking	g: 🗌 In Support 🕅 Against
PLEASE CHECK ONE OF THE FOLLOWING:				
	appearing without apensation or sponsorship.	I am a registered lobb representing:	›yist,	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf (fisenate.gov)

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0/ 100	The Florida Senate	
#3/22	APPEARANCE RECOR	
FINDLE + TAV	Deliver both copies of this form to Senate professional staff conducting the meeting	Bill Number or Topic g
Committee		Amendment Barcode (if applicable)
Name West Central AL	Wens Rida Federation Central April	1 Chimil
Address 3405 F. 2	Ean St Email	ms Fevens 1947 avaol. Com
Street	PP 336/0	
City Speaking: For	State Zip Against Information <b>OR Waive Spea</b>	king: 🗌 In Support 📈 Against
	PLEASE CHECK ONE OF THE FOLLOWI	NG:
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

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This form is part of the public record for this meeting.

1 1 0 0 0 0	The Florida Senate		
232022 Meeting Dite	APPEARANCE RECO Deliver both copies of this form to	ORD <u>SB 0952</u> Bill Number or Topic	
Finances Tax Committee	Senate professional staff conducting the me	Amendment Barcode (if applicable)	
Name Sonia Sol	IN SOR Pho	561 - 602 - 1599	
Address 8480 Winni	pesanker WY Ema	ail	
Street Nake Wonthyl. 33467 City State Zip			
Speaking: For Against Information <b>OR</b> Waive Speaking: In Support Against			
PLEASE CHECK ONE OF THE FOLLOWING:			
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:	

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This form is part of the public record for this meeting.

The Florida Senate	
Meeting Date Finance & Tax Committee Finance & Tax Committee Appearance Record Deliver both copies of this form to Senate professional staff conducting the meeting	SB0952 Bill Number or Topic
Name Matthew Tomko Phone 610	Amendment Barcode (if applicable)
Boughton Beach FC 33436 City State Zip	In Support Against
PLEASE CHECK ONE OF THE FOLLOWING:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

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This form is part of the public record for this meeting.

0/	The Florida Senate		
232022	<b>APPEARANCE RECO</b>	RD <u>380952</u>	
Meeting Date	Deliver both copies of this form to	Bill Number or Topic	
tinance + TAK	Senate professional staff conducting the meetir		
Name <u>Eleana</u> Ua	lencia - Knight Phone	Amendment Barcode (if applicable)	
Address 4313 Address	Ec Way Email	elevknights	
Stieet PBG, FL	33410	gmail. Com	
City	tate Zip		
<b>Speaking:</b> For Agair	nst 🔲 Information <b>OR</b> Waive Spea	aking: 🗌 In Support 🎝 Against	
PLEASE CHECK ONE OF THE FOLLOWING:			
am appearing without compensation or sponsorship.	am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:	

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This form is part of the public record for this meeting.

	9		The Florida Se	enate	
213	22		APPEARANCE	RECORD	SB 452
T	Meeting Date		Deliver both copies of t		Bill Number or Topic
tina	Act and T Committee	ax	Senate professional staff condu	lcting the meeting	
Name	Cheyne	Seleshi		Phone 5	Amendment Barcode (if applicable)
Address	48 SE Street	Seduna	Circle	Email	Selestie grait.com
	Stuart	FL State	34994 Zip		
	Speaking:	For 🗌 Against	Information <b>OR</b>	Waive Speaking	g: 🗌 In Support 📈 Against
PLEASE CHECK ONE OF THE FOLLOWING:					
	n appearing without npensation or sponsors	hip.	I am a registered lobbyist representing:	t,	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

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	The Florida Senate	
2/3/22 Meeting Date Finance + Tax	<b>APPEARANCE RECORD</b> Deliver both copies of this form to Senate professional staff conducting the meeting	SB 952 Bill Number or Topic
Name Kenneth Pratt	Phone 85	Amendment Barcode (if applicable)
Address 1001 Thomas ville	e Rd Ste 201 Email Kpra	H@flogidabankers.com
Tallahassee A City State	 Zip	
Speaking: 🗌 For 🗌 Against	Information <b>OR</b> Waive Speaking:	In Support 🔲 Against
	PLEASE CHECK ONE OF THE FOLLOWING:	
Lam appearing without compensation or sponsorship.	I am a registered lobbyist, representing: Florida Bankers Associat	<ul> <li>I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.),</li> <li>sponsored by:</li> </ul>

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf (flsenate.gov)

This form is part of the public record for this meeting.

	The Flo	orida Senate	
2-3-2022	APPEARA	NCE RECORI	952
Meeting Date Senate Finance +		copies of this form to taff conducting the meeting	Bill Number or Topic
Committee			Amendment Barcode (if applicable)
Name Rick Mye	15	Phone	904 610-5609
Address 94017+L	Ave N	Email	
SAX	FC State Zip	32250	
Speaking: For	Against 🗌 Information	<b>OR</b> Waive Speakir	ng: 🗌 In Support Against
PLEASE CHECK ONE OF THE FOLLOWING:			
I am appearing without compensation or sponsorship.	I am a registere representing:	d lobbyist,	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

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This form is part of the public record for this meeting.

	The Florida Senate		
2-3-2022	<b>APPEARANCE RECORD</b>	SB0952	
Meeting Date	Deliver both copies of this form to Senate professional staff conducting the meeting	Bill Number or Topic	
	C Senate professional staff conducting the meeting		
Committee		Amendment Barcode (if applicable) ۱	
Name FRANK ANGEL	Phone		
	~		
Address 21180 VIA EDE	Email		
	1 771177		
<u>IBOCA RATON</u> City State	<u>L 33433</u>		
State State	Ľφ		
Speaking: For Against	Information <b>OR</b> Waive Speaking	: 🔲 In Support 🔀 Against	
PLEASE CHECK ONE OF THE FOLLOWING:			
I am appearing without	l am a registered lobbyist,	I am not a lobbyist, but received	
compensation or sponsorship.	representing:	something of value for my appearance (travel, meals, lodging, etc.),	
		sponsored by:	

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This form is part of the public record for this meeting.

	The Florida Senate	
2-3-22	<b>APPEARANCE REC</b>	CORD $SB0952$
Meeting Date Finance and Tax	Deliver both copies of this form to Senate professional staff conducting the	
Committee	_	Amendment Barcode (if applicable)
Name JEALery Min		hone 786 - 586 - 7851
Address 15731 5W 92		mail Jarayae mutch 21. ve. co.
Street Palmatto Ba	state Zip	
Speaking: For Ag		e Speaking: 🗌 In Support 🗹 Against
	PLEASE CHECK ONE OF THE FOL	LOWING:
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

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This form is part of the public record for this meeting.

(			IS AND FIS	SCAL IMPAC		
	Prepared	d By: The	Professional Staf	f of the Committee	on Finance an	d Tax
BILL:	CS/SB 1090					
INTRODUCER:	Finance and Tax Committee and Senator Gruters					
SUBJECT:	Corporate Income Tax					
DATE:	February 3,	2022	REVISED:			
ANAL	YST	STAF	F DIRECTOR	REFERENCE		ACTION
l. Covin		Babin		FT	Fav/CS	
2				AP		

## Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

#### I. Summary:

CS/SB 1090 updates Florida's Corporate Income Tax Code by adopting the federal Internal Revenue Code in effect on January 1, 2022. Additionally, the bill:

- Adopts the changes originally made in the Tax Cuts and Jobs Act of 2017 to s. 174 of the Internal Revenue Code, relating to the treatment of research and development expenditures.
- Allows taxpayers to use the bonus depreciation deduction for property placed in service in taxable years beginning on or after January 1, 2023.
- Revises the calculation of the business interest expense deduction for Florida tax purposes for taxable years beginning on or after January 1, 2023, to allow taxpayers to deduct the amount that would have been allowed prior to the federal Tax Cuts and Jobs Act of 2017.

The Revenue Estimating Conference estimates that the bill will reduce General Revenue Fund receipts by \$232.8 million in Fiscal Year 2022-2023 with a recurring reduction of \$58.6 million. Additional information regarding the fiscal impact of the bill is provided in Section V. below.

Except as otherwise provided, the bill is effective upon becoming law.

#### II. Present Situation:

#### Florida Corporate Income Tax

Florida imposes a tax on the taxable income of corporations and financial institutions doing business in Florida.<sup>1</sup> The tax rate effective January 1, 2022, is 5.5 percent of a taxpayer's net income for its taxable year (the calendar or fiscal year or period upon which its net income is computed).<sup>2</sup> The determination of taxable income for Florida tax purposes begins with the taxable income used for federal income tax purposes.<sup>3</sup> Additional adjustments are then made to determine Florida's taxable income. By starting with federal taxable income, Florida eases the administrative burden on Florida taxpayers because they receive the same treatment in Florida as is allowed in determining their federal taxable income.

Florida maintains this relationship with the federal Internal Revenue Code (IRC) each year by adopting the IRC as it exists on January 1 of the year. By doing this, Florida adopts any changes that were made in the previous year to the determination of federal taxable income.

#### **Conformity with Federal Income Tax Statutes**

Florida conforms to the Internal Revenue Code and other United States statutes relating to federal income taxes by adopting the same meanings of terms used in the Florida corporate income tax code as when used in a comparable context in federal income tax statutes. This includes, as mentioned above, using federal taxable income as the starting point for calculating Florida net income. State corporate income tax systems conform to the Internal Revenue Code to varying degrees and share a large body of common concepts and doctrines. The reasons for "piggybacking" or conforming to federal income tax statutes, rather than developing an entirely separate tax system, include substantial administrative savings, uniformity, and reduction in compliance costs.

Florida conforms to federal income tax statutes as they exist on a certain fixed date (referred to as "static" or "fixed date" conformity), meaning that legislative action is required to incorporate any changes made to such federal statutes since the last date of conformity. The Florida corporate income tax code currently adopts the Internal Revenue Code and other federal income tax statutes as they existed on January 1, 2021.

In conforming to federal income tax statutes, a state may choose not to adopt ("decouple" from) a federal amendment because of its impact to state revenues or its inapplicability to the state tax system, and instead specify its own treatment of the issue.

#### The Tax Cuts and Jobs Act of 2017

On December 22, 2017, President Trump signed into law the Tax Cuts and Jobs Act of 2017 (TCJA).<sup>4</sup> The TCJA made significant changes to federal income tax provisions that affect Florida

<sup>&</sup>lt;sup>1</sup> Sections 220.11 and 220.63, F.S.

<sup>&</sup>lt;sup>2</sup> Sections 220.11(2) and 220.63(2), F.S.

<sup>&</sup>lt;sup>3</sup> See generally s. 220.13(2), F.S.

<sup>&</sup>lt;sup>4</sup> Pub. Law No. 115-97 (Dec. 22, 2017).

corporations. The unique structure of the TCJA resulted in corporate taxpayers generally having more income subjected to tax (higher taxable income), but ultimately paying less federal tax. This situation occurred because although the TCJA increased federal taxable income by limiting deductions and creating new items of income, the TCJA also lowered the federal corporate tax rate from 35 percent to 21 percent.

Since Florida begins its corporate income tax calculation with federal taxable income, the TCJA has resulted in an increase of Florida taxable income. However, unlike the federal tax rate reduction, Florida's tax rate was not affected by the TCJA, and thus, the TCJA has resulted in an increase in Florida's corporate income tax collections.

#### **Automatic Refunds and Tax Rate Reduction**

During the 2018 Regular Session, in an attempt to reduce the additional Corporate Income Tax revenue that Florida would receive as a result to changes made in the TCJA, the Legislature created section 220.1105, F.S. This section compares Florida's estimated revenues prior to the TCJA with actual receipts after the TCJA and requires excess revenues to be refunded to eligible corporate taxpayers. Section 220.1105, F.S. also requires a proportionate automatic downward adjustment of the corporate income tax rate, and this process was in effect in fiscal years 2018-2019 through 2020-2021.

For Fiscal Year 2018-2019, this process resulted in a refund of \$543.2 million, which was paid in May 2020, and a tax rate reduction from the historic corporate income tax rate of 5.5 percent to 4.458 percent.<sup>5</sup> For Fiscal Year 2019-2020, this process did not result in any additional refunds or rate reduction, and for Fiscal Year 2020-2021, this process resulted in an additional refund of \$623.9 million, which is scheduled to be paid in April 2022, along with a tax rate reduction from the temporary rate of 4.458 percent to 3.535 percent.<sup>6</sup> The temporary 3.535 percent tax rate expired on December 31, 2021; taxable years that begin on or after January 1, 2022, are now subject again to the 5.5 percent corporate income tax rate.<sup>7</sup>

#### **Additions and Subtractions**

To calculate the Florida corporate income tax due, the federal taxable income is adjusted by applying certain additions and subtractions.<sup>8</sup> These adjustments are intended to adjust taxable income for Florida tax purposes and to remove federal provisions or treatments that the state has elected not to accept. Some of the items that are added back to the federal taxable income, pursuant to s. 220.13(1), F.S., include federal deductions taken for business interest expense<sup>9</sup> and certain deductions taken for depreciation.<sup>10</sup> Section 220.13(1)(b), F.S., provides for certain items

<sup>&</sup>lt;sup>5</sup> Revenue Estimating Conference for the General Revenue Fund & Financial Outlook Statement, Aug. 14, 2019, Table 17, Corporate Income Tax, <u>http://edr.state.fl.us/Content/conferences/generalrevenue/archives/190814gr.pdf</u> (last accessed Jan. 6, 2022). *See* column "Refunds (\$ Millions)," row "August 2019 Adj."

<sup>&</sup>lt;sup>6</sup> General Revenue Consensus Estimating Conference Comparison Report, Aug. 17, 2021, Table 17, Corporate Income Tax, <u>http://edr.state.fl.us/Content/conferences/generalrevenue/grpackage.pdf</u> (last accessed Jan. 6, 2022). *See* column "Refunds (\$ Millions)," row "August 2021 Adj."

<sup>&</sup>lt;sup>7</sup> Section 220.1105(5), F.S.

<sup>&</sup>lt;sup>8</sup> Section 220.13, F.S.

<sup>&</sup>lt;sup>9</sup> Section 220.13(1)(e)4., F.S.

<sup>&</sup>lt;sup>10</sup> Section 220.13 (1)(e)1., F.S

to be subtracted from the taxable income. Some of these items include net operating losses,<sup>11</sup> foreign source dividends,<sup>12</sup> and foreign income.<sup>13</sup> After the additions and subtractions are applied, the amount of adjusted federal income attributable to Florida is determined and income that is apportioned to Florida is subject to Florida corporate income tax.<sup>14</sup>

#### **Bonus Depreciation**

When a corporation makes a business purchase, the corporation is generally able to deduct the cost of the item from its income. If the item purchased will be consumed within a year, the corporation can fully deduct the cost in the year that it made the purchase.<sup>15</sup> However, if the item purchased will be used in service for longer than a year, the corporation must capitalize the cost of item and recover the cost over the useful life of the asset through annual deductions for depreciation or amortization.<sup>16</sup>

Since 2008, the federal government has allowed for bonus depreciation, which allows a corporation to take an enhanced depreciation deduction during the first year that certain qualified property is placed into service. Depending on the year involved, the taxpayer could deduct 50 percent or 100 percent of the cost of the item in the first year the qualified property was placed into service.

Florida has consistently "decoupled" from the federal bonus depreciation treatment. Rather than allowing those deductions to occur in the first year, Florida law requires those deductions to be added back for Florida purposes and then spread out over a 7-year period.

The TCJA continued the first year bonus depreciation deduction. The TCJA's bonus depreciation deduction was equal to 100 percent for long term assets placed in service after September 27, 2017. The act also allows bonus depreciation to be taken for purchases of both new and used property. The 100 percent deduction is scheduled to remain in effect until January 1, 2023, and will phase down in later years as follows:

- 80 percent for property placed in service after December 31, 2022 and before January 1, 2024.
- 60 percent for property placed in service after December 31, 2023 and before January 1, 2025.
- 40 percent for property placed in service after December 31, 2024 and before January 1, 2026.
- 20 percent for property placed in service after December 31, 2025 and before January 1, 2027.

After enactment of the TCJA, Florida treated TCJA bonus depreciation just as it had the bonus depreciation provisions for the prior 10 years. Corporate taxpayers are required to add-back the

<sup>15</sup> IRC s. 179.

<sup>&</sup>lt;sup>11</sup> Section 220.13(1)(b)1., F.S.

<sup>&</sup>lt;sup>12</sup> Section 220.13(1)(b)2.a., F.S.

<sup>&</sup>lt;sup>13</sup> Section 220.13(1)(b)2.b., F.S.

<sup>&</sup>lt;sup>14</sup> Section 220.15, F.S. Section 220.14(1), F.S, provides that the first \$50,000 of net income is exempt from Florida corporate income tax.

<sup>&</sup>lt;sup>16</sup> IRC ss. 167 and 263(a).

bonus depreciation deduction amount to the taxpayer's taxable income.<sup>17</sup> The taxpayer is then permitted to subtract from income one-seventh (1/7) of the deduction for the current taxable year and the following six taxable years.<sup>18</sup>

#### **Interest Deductions**

Business interest was generally deductible in the taxable year in which the interest was paid or accrued, subject to certain limitations.<sup>19</sup> The TCJA restricted larger businesses, those with average gross receipts of \$25 million or more, from deducting interest payments in excess of 30 percent of their adjusted taxable income. Any interest amounts that are disallowed may be carried forward to the succeeding five taxable years. Businesses with gross receipts of less than \$25 million are not subject to this limitation and may continue to deduct all of their interest payments. Adjusted taxable income for this purpose is the taxable income of the taxpayer computed without regard to (1) any item of income, gain, deduction, or loss which is not properly allocable to a trade or business; (2) any business interest or business interest income; (3) the amount of any net operating loss deduction; and (4) any deduction allowable for depreciation, amortization, or depletion.

After enactment of the TCJA, Florida adopted updates to the Internal Revenue Code as in effect on January 1, 2018.<sup>20</sup> This included the changes made in the TCJA. Current Florida law requires taxpayers, for taxable years beginning after December 31, 2018, and before January 1, 2021, to add-back the business interest expense deduction amount as calculated in statute to the taxpayer's taxable income.<sup>21</sup>

#### Amortization of Research and Development Expenditures

The TCJA included a provision which provided that businesses treating research or experimental (R&E) expenditures as deductible expenses will no longer be able to recover the costs in the year in which the costs are incurred.<sup>22</sup> Instead, R&E expenditures are required to be capitalized and amortized ratably over a five-year period, beginning with the midpoint of the taxable year in which the expenditure is paid or incurred.<sup>23</sup> This provision applies to amounts paid or incurred in taxable years after December 31, 2021.<sup>24</sup> Costs for research conducted outside of the U.S. must be amortized over a 15-year period. Expenditures for the development of software will also be treated as R&E expenditures.

#### III. Effect of Proposed Changes:

**Section 1** amends s. 220.03, F.S., to adopt the Internal Revenue Code in effect on January 1, 2022, for use by corporations subject to Florida's Corporate Income Tax. The section adopts the

<sup>&</sup>lt;sup>17</sup> Section 220.13(1)(e)1.a., F.S.

<sup>&</sup>lt;sup>18</sup> Section 220.13(1)(e)1.b., F.S.

<sup>&</sup>lt;sup>19</sup> IRC s. 163.

<sup>&</sup>lt;sup>20</sup> See HB 7093, Chapter 2018-119, Laws of Florida.

<sup>&</sup>lt;sup>21</sup> Section 220.13(1)(e)4., F.S.

<sup>&</sup>lt;sup>22</sup> Pub. Law No. 115-97, s. 13206 (Dec. 22, 2017).

<sup>&</sup>lt;sup>23</sup> IRC s. 174.

<sup>&</sup>lt;sup>24</sup> Supra note 31.

changes originally made in the Tax Cuts and Jobs Act of 2017 to s. 174 of the Internal Revenue Code, relating to the treatment of research and development expenditures. The section applies retroactively to January 1, 2022.

**Section 2** amends s. 220.13, F.S., effective January 1, 2023, to revise the definition of "adjusted federal income." The section provides that the required adjustments for bonus depreciation for Florida tax purposes (adding back bonus depreciation taken on the federal return and then subtracting 1/7 of that amount) do not apply to property placed in service in taxable years beginning on or after January 1, 2023. This change allows Florida taxpayers to take bonus depreciation for Florida tax purposes.

The section also revises the calculation of business interest expense for taxable years beginning on or after January 1, 2023, and requires taxpayers to add an amount equal to the amount of business interest taken as a deduction for federal tax purposes to taxable income and to subtract the amount of business interest paid or accrued within the taxable year which would have deductible at the federal level as s. 163 of the IRC existed and applied immediately before the enactment of the TCJA. The section deletes language that was applicable for taxable years beginning after December 31, 2018, and before January 1, 2021.

Section 3 provides an effective date of upon becoming a law, except as otherwise expressly provided in the bill.

### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

Article VII, section 18 of the Florida Constitution requires a two-thirds vote of the membership of each house of the Legislature to pass legislation requiring counties and municipalities to spend funds, limit their ability to raise revenue, or reduce the percentage of a state tax shared with them.<sup>25</sup> This bill does not require counties and municipalities to spend funds, limit their ability to raise revenue, or reduce the percentage of a shared state tax. Therefore, the provisions of Article VII, section 18 of the Florida Constitution do not apply.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

Laws that create or raise state taxes or fees must be passed by two-thirds vote of the membership of each house of the Legislature in a separate bill that contains no other

<sup>&</sup>lt;sup>25</sup> See FLA. CONST., art. VII, s. 18.

subject.<sup>26</sup> The bill does not increase any taxes or fees; therefore, the increased tax or fee requirements do not apply.

E. Other Constitutional Issues:

None identified.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

The Revenue Estimating Conference estimates that the bill will reduce General Revenue Fund receipts by \$232.8 million in Fiscal Year 2022-2023 with a recurring reduction of \$58.6 million.<sup>27</sup>

General Revenue Impact (Millions) of Amendment 246638								
	Resear	ch Exp.	<b>Business Interest</b>		<b>Bonus Depreciation</b>		Total	
SB 1090	Cash	Docurring	Cach	Docurring	Cash	Docurring	Cash	Docurring
<b>Fiscal Year</b>	Cash	Recurring	Cash	Recurring	Cash	Recurring	Cash	Recurring
2022-23	43.7	225.7	(50.1)	(284.3)	(226.4)	-	(232.8)	(58.6)
2023-24	282.0	282.0	(333.1)	(333.1)	(1,421.7)	-	(1,472.8)	(51.1)
2024-25	220.7	220.7	(331.1)	(331.1)	(843.8)	-	(954.2)	(110.4)
2025-26	157.3	157.3	(356.6)	(356.6)	(293.8)	-	(493.1)	(199.3)
2026-27	94.1	94.1	(387.5)	(387.5)	650.2	-	356.8	(293.4)

### B. Private Sector Impact:

By adopting recent changes to the Internal Revenue Code, Florida provides ease of administration for Florida corporate taxpayers. The revisions to calculating bonus depreciation, business interest expense, and research and development expenditures may result in a decrease in taxable income of Florida corporate taxpayers.

C. Government Sector Impact:

None.

### VI. Technical Deficiencies:

None.

<sup>&</sup>lt;sup>26</sup> See FLA. CONST., art. VII, s. 19.

<sup>&</sup>lt;sup>27</sup> The Revenue Estimating Conference, 2022 Regular Session Revenue Estimating Conference: Impact Conference Results, p. 265-272 (Jan. 28, 2022), available at

http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2022/ pdf/Impact0128.pdf (last visited Feb. 3, 2022).

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

The bill substantially amends the following sections of the Florida Statutes: 220.03 and 220.13.

#### IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

**CS by Committee on Finance and Tax on February 3, 2022:** The committee substitute:

- Removes the repeal of the corporate income tax refund scheduled for April 2022 from the bill.
- Revises the bonus depreciation provision to allow Florida businesses to begin taking bonus deprecation for assets placed in service on or after January 1, 2023 rather than be retroactive to January 1, 2020.
- B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

House



LEGISLATIVE ACTION

Senate Comm: RCS 02/03/2022

The Committee on Finance and Tax (Gruters) recommended the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Effective upon becoming a law and operating retroactively to January 1, 2022, paragraph (n) of subsection (1) and paragraph (c) of subsection (2) of section 220.03, Florida Statutes, are amended to read:

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220.03 Definitions.-

(1) SPECIFIC TERMS.-When used in this code, and when not

246638

otherwise distinctly expressed or manifestly incompatible with the intent thereof, the following terms shall have the following meanings:

(n) "Internal Revenue Code" means the United States
Internal Revenue Code of 1986, as amended and in effect on
January 1, <u>2022</u> <del>2021</del>, except as provided in subsection (3).

(2) DEFINITIONAL RULES.-When used in this code and neither otherwise distinctly expressed nor manifestly incompatible with the intent thereof:

(c) Any term used in this code has the same meaning as when used in a comparable context in the Internal Revenue Code and other statutes of the United States relating to federal income taxes, as such code and statutes are in effect on January 1, <u>2022</u> <del>2021</del>. However, if subsection (3) is implemented, the meaning of a term shall be taken at the time the term is applied under this code.

27 Section 2. Effective January 1, 2023, paragraph (e) of 28 subsection (1) of section 220.13, Florida Statutes, is amended 29 to read:

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220.13 "Adjusted federal income" defined.-

31 (1) The term "adjusted federal income" means an amount 32 equal to the taxpayer's taxable income as defined in subsection 33 (2), or such taxable income of more than one taxpayer as 34 provided in s. 220.131, for the taxable year, adjusted as 35 follows:

36 (e) Adjustments related to federal acts.-Taxpayers shall be
37 required to make the adjustments prescribed in this paragraph
38 for Florida tax purposes with respect to certain tax benefits
39 received pursuant to the Economic Stimulus Act of 2008; the



40 American Recovery and Reinvestment Act of 2009; the Small 41 Business Jobs Act of 2010; the Tax Relief, Unemployment Insurance Reauthorization, and Job Creation Act of 2010; the 42 43 American Taxpayer Relief Act of 2012; the Tax Increase Prevention Act of 2014; the Consolidated Appropriations Act, 44 45 2016; the Tax Cuts and Jobs Act of 2017; and the Coronavirus Aid, Relief, and Economic Security Act of 2020. 46

1.a. There shall be added to such taxable income an amount 47 48 equal to 100 percent of any amount deducted for federal income 49 tax purposes as bonus depreciation for the taxable year pursuant 50 to ss. 167 and 168(k) of the Internal Revenue Code of 1986, as 51 amended by s. 103 of Pub. L. No. 110-185; s. 1201 of Pub. L. No. 52 111-5; s. 2022 of Pub. L. No. 111-240; s. 401 of Pub. L. No. 53 111-312; s. 331 of Pub. L. No. 112-240; s. 125 of Pub. L. No. 54 113-295; s. 143 of Division Q of Pub. L. No. 114-113; and s. 55 13201 of Pub. L. No. 115-97, for property placed in service 56 after December 31, 2007, and before January 1, 2027.

b. For the taxable year and for each of the 6 subsequent taxable years, there shall be subtracted from such taxable 59 income an amount equal to one-seventh of the amount by which taxable income was increased pursuant to this subparagraph, notwithstanding any sale or other disposition of the property that is the subject of the adjustments and regardless of whether such property remains in service in the hands of the taxpayer.

64 c. The provisions of Sub-subparagraph b. does do not apply 65 to amounts by which taxable income was increased pursuant to 66 this subparagraph for amounts deducted for federal income tax 67 purposes as bonus depreciation for qualified improvement property as defined in s. 168(e)(6) of the Internal Revenue Code 68

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69 of 1986, as amended by s. 13204 of Pub. L. No. 115-97. 70 71 This subparagraph does not apply to property placed in service 72 in taxable years beginning on or after January 1, 2023. 73 2. There shall be added to such taxable income an amount equal to 100 percent of any amount in excess of \$128,000 74 75 deducted for federal income tax purposes for the taxable year 76 pursuant to s. 179 of the Internal Revenue Code of 1986, as 77 amended by s. 102 of Pub. L. No. 110-185; s. 1202 of Pub. L. No. 111-5; s. 2021 of Pub. L. No. 111-240; s. 402 of Pub. L. No. 78 79 111-312; s. 315 of Pub. L. No. 112-240; and s. 127 of Pub. L. 80 No. 113-295, for taxable years beginning after December 31, 81 2007, and before January 1, 2015. For the taxable year and for 82 each of the 6 subsequent taxable years, there shall be 83 subtracted from such taxable income one-seventh of the amount by 84 which taxable income was increased pursuant to this 85 subparagraph, notwithstanding any sale or other disposition of 86 the property that is the subject of the adjustments and 87 regardless of whether such property remains in service in the 88 hands of the taxpayer. 89 3. There shall be added to such taxable income an amount 90 equal to the amount of deferred income not included in such 91 taxable income pursuant to s. 108(i)(1) of the Internal Revenue Code of 1986, as amended by s. 1231 of Pub. L. No. 111-5. There 92 93 shall be subtracted from such taxable income an amount equal to 94 the amount of deferred income included in such taxable income

95 pursuant to s. 108(i)(1) of the Internal Revenue Code of 1986, 96 as amended by s. 1231 of Pub. L. No. 111-5.

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4. For taxable years beginning on or after January 1, 2023,

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there shall be added to such taxable income an amount equal to 98 99 the amount of business interest taken as a deduction for federal tax purposes subject to the limitation provided in s. 163(j) of 100 101 the Internal Revenue Code. There shall be subtracted from such 102 taxable income the amount of business interest paid or accrued 103 within the taxable year which would have been deductible at the 104 federal level consistent with s. 163 of the Internal Revenue 105 Code as it existed and applied immediately before the enactment of the Tax Cuts and Jobs Act of 2017, Pub. L. No. 115-97 For 106 taxable years beginning after December 31, 2018, and before 107 108 January 1, 2021, there shall be added to such taxable income an 109 amount equal to the excess, if any, of:

a. One hundred percent of any amount deducted for federal income tax purposes as business interest expense for the taxable year pursuant to s. 163(j) of the Internal Revenue Code of 1986, as amended by s. 2306 of Pub. L. No. 116-136; over

b. One hundred percent of the amount that would be deductible for federal income tax purposes as business interest expense for the taxable year if calculated pursuant to s. 163(j) of the Internal Revenue Code of 1986, as amended by s. 13301 of Pub. L. No. 115-97.

120 Any expense added back pursuant to this subparagraph shall be 121 treated as a disallowed business expense carryforward from prior 122 years for the year or years following the addition, until such 123 time as the expense has been used.

124 5. With respect to qualified improvement property as
125 defined in s. 168(e)(6) of the Internal Revenue Code of 1986, as
126 amended by s. 13204 of Pub. L. No. 115-97, that was placed in

Page 5 of 7

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127 service on or after January 1, 2018:

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128 a. There shall be added to such taxable income an amount equal to 100 percent of any amount deducted for federal income 129 130 tax purposes under s. 167(a) of the Internal Revenue Code of 1986. There shall be subtracted an amount equal to the amount of 131 132 depreciation that would have been deductible pursuant to s. 133 167(a) of the Internal Revenue Code of 1986 in effect on January 134 1, 2020, and without regard to s. 2307 of Pub. L. No. 116-136, 135 notwithstanding any sale or other disposition of the property 136 that is the subject of the adjustments and regardless of whether such property remains in service in the hands of the taxpayer. 137

b. The department may adopt rules necessary to administer 139 the provisions of this subparagraph, including rules, forms, and guidelines for computing depreciation on qualified improvement property, as defined in s. 168(e)(6) of the Internal Revenue 142 Code of 1986.

143 6. For taxable years beginning after December 31, 2020, and 144 before January 1, 2026, the changes made to the Internal Revenue Code by Pub. L. No. 116-260, Division EE, Title I, s. 116 and 145 146 Title II, s. 210 shall not apply to this chapter. Taxable income under this section shall be calculated as though changes made by 147 those sections were not made to the Internal Revenue Code. The 148 149 Department of Revenue may adopt rules necessary to administer 150 the provisions of this subparagraph, including rules, forms, and 151 guidelines for treatment of expenses and depreciation related to 152 these changes.

153 7. Subtractions available under this paragraph may be 154 transferred to the surviving or acquiring entity following a 155 merger or acquisition and used in the same manner and with the

COMMITTEE AMENDMENT

Florida Senate - 2022 Bill No. SB 1090



156	same limitations as specified by this paragraph.
157	8. The additions and subtractions specified in this
158	paragraph are intended to adjust taxable income for Florida tax
159	purposes, and, notwithstanding any other provision of this code,
160	such additions and subtractions shall be permitted to change a
161	taxpayer's net operating loss for Florida tax purposes.
162	Section 3. Except as otherwise expressly provided in this
163	act, this act shall take effect upon becoming a law.
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166	And the title is amended as follows:
167	Delete everything before the enacting clause
168	and insert:
169	A bill to be entitled
170	An act relating to the corporate income tax; amending
171	s. 220.03, F.S.; adopting the 2022 version of the
172	Internal Revenue Code for purposes of the state
173	corporate income tax code; providing for retroactive
174	operation; amending s. 220.13, F.S.; providing
175	applicability for adjustments taxpayers must make to
176	adjusted federal income with respect to bonus
177	depreciation; revising the adjustments taxpayers must
178	make to adjusted federal income with respect to
179	business interest; providing effective dates.

SB 1090

By Senator Gruters	
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A bill to be entitled	30 meanings:
An act relating to the corporate income tax; amending	31 (n) "Internal Revenue Code" means the United States
s. 220.03, F.S.; adopting the 2022 version of the	32 Internal Revenue Code of 1986, as amended and in effect on
Internal Revenue Code for purposes of the state	33 January 1, <u>2022</u> <del>2021</del> , except as provided in subsection (3).
corporate income tax code; providing for retroactive	34 (2) DEFINITIONAL RULESWhen used in this code and neither
operation; amending s. 220.1105, F.S.; revising the	35 otherwise distinctly expressed nor manifestly incompatible with
timeframe during which the adjustment of the corporate	36 the intent thereof:
tax rate based on net collections exceeding adjusted	37 (c) Any term used in this code has the same meaning as when
forecasted collections applies; revising the	38 used in a comparable context in the Internal Revenue Code and
definition of the term "eligible taxpayer" for certain	39 other statutes of the United States relating to federal income
purposes; providing for retroactive operation;	40 taxes, as such code and statutes are in effect on January 1,
amending s. 220.13, F.S.; providing applicability for	41 <u>2022</u> <del>2021</del> . However, if subsection (3) is implemented, the
adjustments taxpayers must make to adjusted federal	42 meaning of a term shall be taken at the time the term is applied
income with respect to bonus depreciation; providing	43 under this code.
for retroactive operation; revising the adjustments	44 Section 2. Effective upon becoming a law and operating
taxpayers must make to adjusted federal income with	45 retroactively to June 30, 2021, subsection (4) of section
respect to business interest; providing effective	46 220.1105, Florida Statutes, is amended to read:
dates.	47 220.1105 Tax imposed; automatic refunds and downward
	48 adjustments to tax rates
Be It Enacted by the Legislature of the State of Florida:	49 (4) For fiscal years 2018-2019 and 2019-2020 through 2020-
	50 <del>2021</del> , any amount by which net collections for a fiscal year
Section 1. Effective upon becoming a law and operating	51 exceed adjusted forecasted collections for that fiscal year
retroactively to January 1, 2022, paragraph (n) of subsection	52 shall only be used to provide refunds to corporate income tax
(1) and paragraph (c) of subsection (2) of section 220.03,	53 payers as follows:
Florida Statutes, are amended to read:	54 (a) For purposes of this subsection, the term:
220.03 Definitions	55 1. "Eligible taxpayer" means:
(1) SPECIFIC TERMSWhen used in this code, and when not	56 a. For fiscal year 2018-2019, a taxpayer whose taxable year
otherwise distinctly expressed or manifestly incompatible with	57 begins between April 1, 2017, and March 31, 2018, and whose
the intent thereof, the following terms shall have the following	58 final tax liability for such taxable year is greater than zero;
Page 1 of 13	Page 2 of 13
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59		88	each eligible taxpayer, and the taxpayer refund for that fisc
60		89	year for each eligible taxpayer.
61	begins between April 1, 2018, and March 31, 2019, and whose	90	(c) No later than May 1 following a fiscal year, the
62	final tax liability for such taxable year is greater than zero <del>;</del>	91	department shall refund a taxpayer refund for that fiscal yea
63		92	to each eligible taxpaver.
64	c. For fiscal year 2020-2021, a taxpayer whose taxable year	93	Section 3. Effective upon becoming a law and operating
65	begins between April 1, 2019, and March 31, 2020, and whose	94	retroactively to January 1, 2020, paragraph (e) of subsection
66	final tax liability for such taxable year is greater than zero.	95	(1) of section 220.13, Florida Statutes, is amended to read:
67	2. "Excess collections" for a fiscal year means the amount	96	220.13 "Adjusted federal income" defined
68	by which net collections for a fiscal year exceeds adjusted	97	(1) The term "adjusted federal income" means an amount
69	forecasted collections for that fiscal year.	98	equal to the taxpayer's taxable income as defined in subsect:
70	3. "Final tax liability" means the taxpayer's amount of tax	99	(2), or such taxable income of more than one taxpayer as
71	due under this chapter for a taxable year, reported on a return	100	provided in s. 220.131, for the taxable year, adjusted as
72	filed with the department, plus the amount of any credit taken	101	follows:
73	on such return under s. 220.1875.	102	(e) Adjustments related to federal actsTaxpayers shal
74	4. "Total eligible tax liability" for a fiscal year means	103	required to make the adjustments prescribed in this paragrap
75	the sum of final tax liabilities of all eligible taxpayers for a	104	for Florida tax purposes with respect to certain tax benefit
76	fiscal year as such liabilities are shown on the latest return	105	received pursuant to the Economic Stimulus Act of 2008; the
77	filed with the department as of February 1 immediately following	106	American Recovery and Reinvestment Act of 2009; the Small
78	that fiscal year.	107	Business Jobs Act of 2010; the Tax Relief, Unemployment
79	5. "Taxpayer refund share" for a fiscal year means an	108	Insurance Reauthorization, and Job Creation Act of 2010; the
80	eligible taxpayer's final tax liability as a percentage of the	109	American Taxpayer Relief Act of 2012; the Tax Increase
81	total eligible tax liability for that fiscal year.	110	Prevention Act of 2014; the Consolidated Appropriations Act,
82	6. "Taxpayer refund" for a fiscal year means the taxpayer	111	2016; the Tax Cuts and Jobs Act of 2017; and the Coronavirus
83	refund share for a fiscal year multiplied by the excess	112	Aid, Relief, and Economic Security Act of 2020.
84	collections for a fiscal year.	113	1.a. There shall be added to such taxable income an amou
85	(b) No later than April 15 following a fiscal year, the	114	equal to 100 percent of any amount deducted for federal incom
86	department shall determine total eligible tax liability for that	115	tax purposes as bonus depreciation for the taxable year pursu
87	fiscal year, the taxpayer refund share for that fiscal year for	116	to ss. 167 and 168(k) of the Internal Revenue Code of 1986, a
	Page 3 of 13		Page 4 of 13
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20221090 23-01061A-22 20221090 amended by s. 103 of Pub. L. No. 110-185; s. 1201 of Pub. L. No. 146 No. 113-295, for taxable years beginning after December 31, 111-5; s. 2022 of Pub. L. No. 111-240; s. 401 of Pub. L. No. 147 2007, and before January 1, 2015. For the taxable year and for 111-312; s. 331 of Pub. L. No. 112-240; s. 125 of Pub. L. No. 148 each of the 6 subsequent taxable years, there shall be 113-295; s. 143 of Division Q of Pub. L. No. 114-113; and s. 149 subtracted from such taxable income one-seventh of the amount by 13201 of Pub. L. No. 115-97, for property placed in service 150 which taxable income was increased pursuant to this after December 31, 2007, and before January 1, 2027. 151 subparagraph, notwithstanding any sale or other disposition of b. For the taxable year and for each of the 6 subsequent 152 the property that is the subject of the adjustments and taxable years, there shall be subtracted from such taxable 153 regardless of whether such property remains in service in the income an amount equal to one-seventh of the amount by which 154 hands of the taxpayer. taxable income was increased pursuant to this subparagraph, 155 3. There shall be added to such taxable income an amount notwithstanding any sale or other disposition of the property 156 equal to the amount of deferred income not included in such that is the subject of the adjustments and regardless of whether 157 taxable income pursuant to s. 108(i)(1) of the Internal Revenue such property remains in service in the hands of the taxpayer. Code of 1986, as amended by s. 1231 of Pub. L. No. 111-5. There 158 c. The provisions of Sub-subparagraph b. does do not apply 159 shall be subtracted from such taxable income an amount equal to to amounts by which taxable income was increased pursuant to 160 the amount of deferred income included in such taxable income this subparagraph for amounts deducted for federal income tax 161 pursuant to s. 108(i)(1) of the Internal Revenue Code of 1986, as amended by s. 1231 of Pub. L. No. 111-5. purposes as bonus depreciation for qualified improvement 162 163 4. For taxable years beginning after December 31, 2018, and property as defined in s. 168(e)(6) of the Internal Revenue Code of 1986, as amended by s. 13204 of Pub. L. No. 115-97. 164 before January 1, 2021, there shall be added to such taxable 165 income an amount equal to the excess, if any, of: This subparagraph does not apply to property placed in service 166 a. One hundred percent of any amount deducted for federal in taxable years beginning on or after January 1, 2020. income tax purposes as business interest expense for the taxable 167 2. There shall be added to such taxable income an amount 168 year pursuant to s. 163(j) of the Internal Revenue Code of 1986, equal to 100 percent of any amount in excess of \$128,000 169 as amended by s. 2306 of Pub. L. No. 116-136; over deducted for federal income tax purposes for the taxable year 170 b. One hundred percent of the amount that would be pursuant to s. 179 of the Internal Revenue Code of 1986, as 171 deductible for federal income tax purposes as business interest amended by s. 102 of Pub. L. No. 110-185; s. 1202 of Pub. L. No. 172 expense for the taxable year if calculated pursuant to s. 163(j) 111-5; s. 2021 of Pub. L. No. 111-240; s. 402 of Pub. L. No. 173 of the Internal Revenue Code of 1986, as amended by s. 13301 of 111-312; s. 315 of Pub. L. No. 112-240; and s. 127 of Pub. L. Pub. L. No. 115-97. 174 Page 5 of 13 Page 6 of 13 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions. 23-01061A-22

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Code of 1986.

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20221090 23-01061A-22 20221090 204 those sections were not made to the Internal Revenue Code. The Any expense added back pursuant to this subparagraph shall be 205 Department of Revenue may adopt rules necessary to administer treated as a disallowed business expense carryforward from prior 206 the provisions of this subparagraph, including rules, forms, and years for the year or years following the addition, until such 207 guidelines for treatment of expenses and depreciation related to time as the expense has been used. 208 these changes. 5. With respect to qualified improvement property as 209 7. Subtractions available under this paragraph may be defined in s. 168(e)(6) of the Internal Revenue Code of 1986, as 210 transferred to the surviving or acquiring entity following a amended by s. 13204 of Pub. L. No. 115-97, that was placed in 211 merger or acquisition and used in the same manner and with the service on or after January 1, 2018: 212 same limitations as specified by this paragraph. a. There shall be added to such taxable income an amount 213 8. The additions and subtractions specified in this equal to 100 percent of any amount deducted for federal income 214 paragraph are intended to adjust taxable income for Florida tax tax purposes under s. 167(a) of the Internal Revenue Code of 215 purposes, and, notwithstanding any other provision of this code, 1986. There shall be subtracted an amount equal to the amount of such additions and subtractions shall be permitted to change a 216 depreciation that would have been deductible pursuant to s. 217 taxpayer's net operating loss for Florida tax purposes. 167(a) of the Internal Revenue Code of 1986 in effect on January 218 Section 4. The amendment made to s. 220.13(1)(e), Florida 1, 2020 and without regard to s. 2307 of Pub. L. No. 116-136, 219 Statutes, in section 3 of this act applies to taxable years notwithstanding any sale or other disposition of the property 220 beginning on or after January 1, 2020. that is the subject of the adjustments and regardless of whether 221 Section 5. Effective January 1, 2023, paragraph (e) of such property remains in service in the hands of the taxpayer. 222 subsection (1) of section 220.13, Florida Statutes, as amended b. The department may adopt rules necessary to administer 223 by this act, is amended to read: the provisions of this subparagraph, including rules, forms, and 224 220.13 "Adjusted federal income" defined.quidelines for computing depreciation on qualified improvement 225 (1) The term "adjusted federal income" means an amount property, as defined in s. 168(e)(6) of the Internal Revenue 226 equal to the taxpayer's taxable income as defined in subsection 227 (2), or such taxable income of more than one taxpayer as 6. For taxable years beginning after December 31, 2020, and 228 provided in s. 220.131, for the taxable year, adjusted as follows: before January 1, 2026, the changes made to the Internal Revenue 229 Code by Pub. L. No. 116-260, Division EE, Title I, s. 116 and 230 (e) Adjustments related to federal acts.-Taxpayers shall be Title II, s. 210 shall not apply to this chapter. Taxable income 231 required to make the adjustments prescribed in this paragraph under this section shall be calculated as though changes made by for Florida tax purposes with respect to certain tax benefits 232 Page 7 of 13 Page 8 of 13 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions.

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23-01061A-22 20221090 233 received pursuant to the Economic Stimulus Act of 2008; the 234 American Recovery and Reinvestment Act of 2009; the Small 235 Business Jobs Act of 2010; the Tax Relief, Unemployment 236 Insurance Reauthorization, and Job Creation Act of 2010; the 237 American Taxpayer Relief Act of 2012; the Tax Increase 238 Prevention Act of 2014; the Consolidated Appropriations Act, 239 2016; the Tax Cuts and Jobs Act of 2017; and the Coronavirus 240 Aid, Relief, and Economic Security Act of 2020. 241 1.a. There shall be added to such taxable income an amount 242 equal to 100 percent of any amount deducted for federal income 243 tax purposes as bonus depreciation for the taxable year pursuant 244 to ss. 167 and 168(k) of the Internal Revenue Code of 1986, as amended by s. 103 of Pub. L. No. 110-185; s. 1201 of Pub. L. No. 245 246 111-5; s. 2022 of Pub. L. No. 111-240; s. 401 of Pub. L. No. 247 111-312; s. 331 of Pub. L. No. 112-240; s. 125 of Pub. L. No. 248 113-295; s. 143 of Division Q of Pub. L. No. 114-113; and s. 13201 of Pub. L. No. 115-97, for property placed in service 249 250 after December 31, 2007, and before January 1, 2027. 251 b. For the taxable year and for each of the 6 subsequent 252 taxable years, there shall be subtracted from such taxable 253 income an amount equal to one-seventh of the amount by which 254 taxable income was increased pursuant to this subparagraph, 255 notwithstanding any sale or other disposition of the property 256 that is the subject of the adjustments and regardless of whether 2.57 such property remains in service in the hands of the taxpayer. 258 c. Sub-subparagraph b. does not apply to amounts by which 259 taxable income was increased pursuant to this subparagraph for 260 amounts deducted for federal income tax purposes as bonus 261 depreciation for qualified improvement property as defined in s. Page 9 of 13

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23-01061A-22 20221090 262 168(e)(6) of the Internal Revenue Code of 1986, as amended by s. 263 13204 of Pub. L. No. 115-97. 264 265 This subparagraph does not apply to property placed in service 266 in taxable years beginning on or after January 1, 2020. 267 2. There shall be added to such taxable income an amount 268 equal to 100 percent of any amount in excess of \$128,000 269 deducted for federal income tax purposes for the taxable year 270 pursuant to s. 179 of the Internal Revenue Code of 1986, as amended by s. 102 of Pub. L. No. 110-185; s. 1202 of Pub. L. No. 271 272 111-5; s. 2021 of Pub. L. No. 111-240; s. 402 of Pub. L. No. 273 111-312; s. 315 of Pub. L. No. 112-240; and s. 127 of Pub. L. No. 113-295, for taxable years beginning after December 31, 274 275 2007, and before January 1, 2015. For the taxable year and for 276 each of the 6 subsequent taxable years, there shall be subtracted from such taxable income one-seventh of the amount by 277 which taxable income was increased pursuant to this 278 279 subparagraph, notwithstanding any sale or other disposition of 280 the property that is the subject of the adjustments and 281 regardless of whether such property remains in service in the 282 hands of the taxpayer. 283 3. There shall be added to such taxable income an amount 284 equal to the amount of deferred income not included in such 285 taxable income pursuant to s. 108(i)(1) of the Internal Revenue 286 Code of 1986, as amended by s. 1231 of Pub. L. No. 111-5. There 287 shall be subtracted from such taxable income an amount equal to 288 the amount of deferred income included in such taxable income 289 pursuant to s. 108(i)(1) of the Internal Revenue Code of 1986, as amended by s. 1231 of Pub. L. No. 111-5. 290

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291	4. For taxable years beginning on or after January 1, 2023,
292	there shall be added to such taxable income an amount equal to
293	the amount of business interest taken as a deduction for federal
294	tax purposes subject to the limitation provided in s. 163(j) of
295	the Internal Revenue Code. There shall be subtracted from such
296	taxable income the amount of business interest paid or accrued
297	within the taxable year which would have been deductible at the
298	federal level consistent with s. 163 of the Internal Revenue
299	Code as it existed and applied immediately before the enactment
300	of the Tax Cuts and Jobs Act of 2017, Pub. L. No. 115-97 For
301	taxable years beginning after December 31, 2018, and before
302	January 1, 2021, there shall be added to such taxable income an
303	amount equal to the excess, if any, of:
304	a. One hundred percent of any amount deducted for federal
305	income tax purposes as business interest expense for the taxable
306	year pursuant to s. 163(j) of the Internal Revenue Code of 1986,
307	as amended by s. 2306 of Pub. L. No. 116-136; over
308	b. One hundred percent of the amount that would be
309	deductible for federal income tax purposes as business interest
310	expense for the taxable year if calculated pursuant to s. 163(j)
311	of the Internal Revenue Code of 1986, as amended by s. 13301 of
312	<del>Pub. L. No. 115-97</del> .
313	
314	Any expense added back pursuant to this subparagraph shall be
315	treated as a disallowed business expense carryforward from prior
316	years for the year or years following the addition, until such
317	time as the expense has been used.
318	5. With respect to qualified improvement property as
319	defined in s. 168(e)(6) of the Internal Revenue Code of 1986, as
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	23-01061A-22 20221090
320	amended by s. 13204 of Pub. L. No. 115-97, that was placed in
321	service on or after January 1, 2018:
322	a. There shall be added to such taxable income an amount
323	equal to 100 percent of any amount deducted for federal income
324	tax purposes under s. 167(a) of the Internal Revenue Code of
325	1986. There shall be subtracted an amount equal to the amount of
326	depreciation that would have been deductible pursuant to s.
327	167(a) of the Internal Revenue Code of 1986 in effect on January
328	1, 2020 and without regard to s. 2307 of Pub. L. No. 116-136,
329	notwithstanding any sale or other disposition of the property
330	that is the subject of the adjustments and regardless of whether
331	such property remains in service in the hands of the taxpayer.
332	b. The department may adopt rules necessary to administer
333	the provisions of this subparagraph, including rules, forms, and
334	guidelines for computing depreciation on qualified improvement
335	property, as defined in s. 168(e)(6) of the Internal Revenue
336	Code of 1986.
337	6. For taxable years beginning after December 31, 2020, and
338	before January 1, 2026, the changes made to the Internal Revenue
339	Code by Pub. L. No. 116-260, Division EE, Title I, s. 116 and
340	Title II, s. 210 shall not apply to this chapter. Taxable income
341	under this section shall be calculated as though changes made by
342	those sections were not made to the Internal Revenue Code. The
343	Department of Revenue may adopt rules necessary to administer
344	the provisions of this subparagraph, including rules, forms, and
345	guidelines for treatment of expenses and depreciation related to
346	these changes.
347	7. Subtractions available under this paragraph may be
348	transferred to the surviving or acquiring entity following a
	Page 12 of 13
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	23-01061A-22 20221090
349	merger or acquisition and used in the same manner and with the
350	same limitations as specified by this paragraph.
351	8. The additions and subtractions specified in this
352	paragraph are intended to adjust taxable income for Florida tax
353	purposes, and, notwithstanding any other provision of this code,
354	such additions and subtractions shall be permitted to change a
355	taxpayer's net operating loss for Florida tax purposes.
356	Section 6. Except as otherwise expressly provided in this
357	act, this act shall take effect upon becoming a law.
	,
	Page 13 of 13
c	CODING: Words stricken are deletions; words underlined are additions.



The Florida Senate

# **Committee Agenda Request**

To:	Senator Ana Maria Rodriguez, Chair
	Committee on Finance and Tax

Subject: Committee Agenda Request

**Date:** January 27, 2022

I respectfully request that Senate Bill #1090, relating to Corporate Income Tax, be placed on the:



committee agenda at your earliest possible convenience.



next committee agenda.

Please let me know if you have any questions.

Sincerely,

for Junters

Joe Gruters

Cc: Robert Babin, Staff Director Stephanie Bell-Parke, Committee Administrative Assistant

File signed original with committee office

2/3/27	The Florida Senate	1290				
Meeting Date Finance + Tax	<b>APPEARANCE RECORD</b> Deliver both copies of this form to Senate professional staff conducting the meeting	246638				
Name Ida V_Fsk	Lamani Phone	Amendment Barcode (if applicable)				
Address 134 E. Glo	nial Dr Email					
City State	L 3280 L					
<b>Speaking:</b> For Against	Information <b>OR</b> Waive Speaking:	In Support Against				
PLEASE CHECK ONE OF THE FOLLOWING:						
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing: -[orida Rising	l am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:				

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf (fisenate...ov)

This form is part of the public record for this meeting.

	The Florida Senate	
2-3-22	APPEARANCE RE	CORD 1090 Corp. lincon
Meeting Date	Deliver both copies of this form Senate professional staff conducting the	
Committee		Amendment Barcode (if applicable)
Name Megan	Betche	Phone 140-225-1981
Address 821 Gra	and Regency Pt 200	Email mbetches gmail.com
City	Spgs FL 327/4 State Zip	
Speaking: Sor	Against Information <b>OR</b> Waiw	ve Speaking: 🔲 In Support 🔽 Against
	PLEASE CHECK ONE OF THE FO	DLLOWING:
l am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. of (flsenate.cov)

This form is part of the public record for this meeting.

	The Florida S	enate	
2-3-2022	APPEARANCE	RECORD	1090
Meeting Date	Deliver both copies of	Bill Number or Topic	
FINANCE + TAX	Senate professional staff cond		
Committee			Amendment Barcode (if applicable)
Name Richard	Myers	Phone	704 610-5609
Address 940 174C	Are N	Email	
City	FC 32250 State Zip	i	
Speaking: Sor	Against Information <b>OR</b>	Waive Speaking	: 🗌 In Support 🔤 Against
	PLEASE CHECK ONE OF 1	THE FOLLOWING:	
l am appearing without compensation or sponsorship.	I am a registered lobby: representing:	st,	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:
Team and the second sec			

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022. JointRules. df (flsenate.gov)

This form is part of the public record for this meeting.

2131	22	ΔΡ	The Florida S <b>PEARANCE</b>		D 5810910
	Meeting Date		Deliver both copies of nate professional staff cond	this form to	Bill Number or Topic
Name	Committee Lanon (	harles	N	Phone	Amendment Barcode (if applicable) 305-281-9689
Address Z		\$7th	AUR	Email	Shanne Cleatal ythisminor
City	1 ia mi	FL State	]]18 Zip	9	
Spe	eaking: 🗌 For 🗌	Against 🗌 In	formation <b>OR</b>	Waive Speak	sing: 🗌 In Support 🚺 Against
		PLEA	SE CHECK ONE OF 1	THE FOLLOWIN	NG:
	ring without tion or sponsorship.		l am a registered lobbyi representing:	st,	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by: Catalyst Miami

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 joint Rules. df (flsenate.gov)

This form is part of the public record for this meeting.

	The Florida Senate	L. Q. A
APP	<b>EARANCE RECORD</b>	
Meeting Date FINANCE + Tay Senat	Deliver both copies of this form to te professional staff conducting the meeting	Bill Number or Topic
Committee		Amendment Barcode (if applicable)
Name Justin Thames	Phone	850-521-5955
Address 113 E. College Au.	Email	justina Flope. org
City State	<b>32301</b> Zip	
<b>Speaking:</b> For Against Info	rmation <b>OR</b> Waive Speaking:	In Support Against
PLEAS	E CHECK ONE OF THE FOLLOWING:	
	Tam a registered lobbyist, representing: Twittute of CPAs	l am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf [fisenate.ov]

This form is part of the public record for this meeting.

	The Florida Sena	· - ·				
2-3-2023	APPEARANCE R	ECORD 58/590				
Meeting Date Deliver both copies of this form to Bill Number or Topic						
Finance and Ta	Senate professional staff conductin					
Committee		Amendment Barcode (if applicable)				
Name Genett	e Keely	_ Phone 813-431-2441				
Address 1811 Gre	enridge Rd	Email gbuard@qol				
Tampa City	FL 33619 State Zip					
Speaking: Speaking:	Against Information <b>OR</b> W	<b>/aive Speaking:</b> In Support 🕅 Against				
	PLEASE CHECK ONE OF THE	FOLLOWING:				
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:				

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. df (flsenate.gov)

This form is part of the public record for this meeting.

$\frac{2/3/22}{\text{Meeting Date}}$	The Florida Senate APPEARANCE RECORD Deliver both copies of this form to Senate professional staff conducting the meeting	L09D Bill Number or Topic
Name Ida V.F.S.Kar	nani Phone	Amendment Barcode (if applicable)
Address 134 E. Cohanal	D Email	
City State	210 Zip	
Speaking: For Against	Information <b>OR</b> Waive Speaking:	In Support Against
	PLEASE CHECK ONE OF THE FOLLOWING:	
I am appearing without compensation or sponsorship.	Florida Rising	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf fisenate. gov

This form is part of the public record for this meeting.

	2 2	The Florid	a Senate					
	2 3 2020	<b>APPEARAN</b>	<b>CE RECORD</b>	5B 1090				
	Meeting Date	Deliver both copie	Deliver both copies of this form to Senate professional staff conducting the meeting					
	Committee			Amendment Barcode (if applicable)				
Name	Karen	Weddell	Phone	850-321-9386				
Address		E. Call St.	Email	fcfep Jyaboo con				
	Street Tallahere A 3230/ City State Zip							
	Speaking: For Against Information OR Waive Speaking: In Support Against							
PLEASE CHECK ONE OF THE FOLLOWING:								
	n appearing without npensation or sponsorship.	I am a registered lob representing: FI Center Economi	for Fescul + ic Policy	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:				

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. of fisenate.gov

This form is part of the public record for this meeting.

The Florida Senate	
APPEARANCE RECORD	1090
Deliver both copies of this form to Senate professional staff conducting the meeting	Bill Number or Topic
-	Amendment Barcode (if applicable)
Phone	904-928-3744
Email	Jouridbergant 177 @ gmoil.com
FL 32216 State Zip	
ainst 🔲 Information <b>OR Waive Speakin</b>	ig: 🗌 In Support 📊 Against
PLEASE CHECK ONE OF THE FOLLOWING	i:
I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:
	APPEARANCE RECORD Deliver both copies of this form to Senate professional staff conducting the meeting Phone Email <i>Email</i> <i>State</i> Alternation <b>CR</b> Waive Speaking PLEASE CHECK ONE OF THE FOLLOWING I am a registered lobbyist,

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. df (fisenate...ov)

This form is part of the public record for this meeting.

2-3-2022 Meeting Date FIMANCE +TAX	The Florida Senate APPEARANCE RECORD Deliver both copies of this form to Senate professional staff conducting the meeting	SB1090 Bill Number or Topic
Name STEVE POIN Address 1422 NE 1	ST STREET Email	Amendment Barcode (if applicable) 239-940-4085
Street City Stat	FL 33909	
<b>Speaking:</b> For Against	Information <b>OR</b> Waive Speaking	: 🗌 In Support 📈 Against
	PLEASE CHECK ONE OF THE FOLLOWING:	
am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. df (flsenate.gov)

This form is part of the public record for this meeting.

			me	Florida Ser	late		
2/3/2	022	A	PPEAR	ANCE	RECO	RD	1090
Finan	Meeting Date ce and Tax		Deliver both copies of this form to Senate professional staff conducting the meeting				Bill Number or Topic
	Committee						Amendment Barcode (if applicable)
lame	Greg Black				Phone	_ 50	9-8022
ddress	PO Box 838				Email	gr	eg@waypointstrat.com
	TLH	FL		32302			
	City	State		Zip			
	Speaking: 🔲 For	Against 🔲	Information	OR	Waive Spe	eaking	g: 🚺 in Support 🔲 Against
	Speaking: 🔲 For		Information EASE CHECK				

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020 2022 Joint Rules pdf (Ilsenate.gov)

#### This form is part of the public record for this meeting.

2-3-22 Meeting Date Finance + Tay	The Florida Senate APPEARANCE RE Deliver both copies of this form Senate professional staff conducting the	ECORD Shude of Topic
Name Elizabeth K	OSMUSSBA	Amendment Barcode (if applicable) Phone 727-418-840
Address Greet	3BA ParkyDa	Email Brass 200 agrait Ca
City Speaking: Tor Ag	state 33818 State Zip	nive Speaking: 🗌 In Support Kagainst
	PLEASE CHECK ONE OF THE FC	OLLOWING:
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 JointRules. of fisenate gov

This form is part of the public record for this meeting.

Fir	1090 Meeting Date Dance EJ Committee Shawh	D	The Florida Sen ARANCE F eliver both copies of this rofessional staff conductir		Bill Number or Topic
Address	ISA 55 Street MAMI City	NIE. GA FL State	Ve C319 33162 <sup>Zip</sup>	Email _	Shawnfrelj12 ogmaila
	Speaking: 🗌 For	Against Inform	ation <b>OR</b> V	Vaive Speak	ing: 🔲 In Support 🙀 Against
		PLEASE C	HECK ONE OF THE	FOLLOWIN	NG:
	n appearing without npensation or sponsorship.		a registered lobbyist, esenting:		I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 JointRules. of fisenate. ov

This form is part of the public record for this meeting.

	The Florida Se	nate	
	<b>APPEARANCE</b>	RECORD	SB 1090
ate	Deliver both copies of th	is form to	Bill Number or Topic
HAK	Senate professional staff conduc	ting the meeting	2
ee /			Amendment Barcode (if applicable)
K, AngelA		Phone <u></u>	5. 824 6502
N.W. 19 AU	2	Email ADOU	DHINETWU291@GMAil.com
State	33/4/2 Zip		
🗌 For 🔲 Against	Information <b>OR</b>	Waive Speaking:	In Support Against
	PLEASE CHECK ONE OF TH	IE FOLLOWING:	
	I am a registered lobbyist, representing:		I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:
	State	APPEARANCE Deliver both copies of th Senate professional staff conduct Deliver both copies of th Senate professional staff conduct Senate professional staff conduct Deliver both copies of th Senate profesional staff conduct Deliver both cop	$\begin{array}{c} \begin{array}{c} \begin{array}{c} \begin{array}{c} \begin{array}{c} \begin{array}{c} \end{array} \\ \end{array} $

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf (Isenate.gov)

This form is part of the public record for this meeting.

2/3/22 Meeting Date Finance and Committee	The Florida Senate <b>APPEARANCE RECO</b> Deliver both copies of this form to Senate professional staff conducting the mee	Bill Number or Topic
Name Joseph	D'Elia Phor	ne 7862082683
Address 19377 Street	NE 10 ave, SOI Ema	" guido 2845 @ gmail.co
Miami City	Image: Marcol Image: State         33/179           State         Zip	
Speaking: Sor	Against Information <b>OR</b> Waive Sp	<b>beaking:</b> 🔲 In Support 🔀 Against
	PLEASE CHECK ONE OF THE FOLLO	WING:
I am appearing without compensation or sponsorship.	l am a registered lobbyist, representing:	l am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 JointRules. df (fisenate. ov)

This form is part of the public record for this meeting.

2-3-22	The Florida Senate APPEARANCE RECORD	1090
Finance and Tax	Deliver both copies of this form to Senate professional staff conducting the meeting	Bill Number or Topic
Name André Brown	Phone	Amendment Barcode (if applicable)
Address 19031 N. W.	JCti Email	
Street Miami City	FL 33/69 State Zip	
<b>Speaking:</b> For Aga	inst Information <b>OR</b> Waive Speaking	: 🗌 In Support 🚺 Against
	PLEASE CHECK ONE OF THE FOLLOWING:	
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 JointRules. df (flsenate. ov)

This form is part of the public record for this meeting.

	The Florida Se	enate	
2322	APPEARANCE	RECORD	1090
Meeting Date Finance & Tax	Deliver both copies of t Senate professional staff condu		Bill Number or Topic
Committee			Amendment Barcode (if applicable)
Name Courolyn John	800	Phone	521-1282
Address 134 S Brond	on st	Email	dnson@fichamber.
City Speaking: For Aga	State 32301 State Zip	Waive Speaking:	In Support Against
	PLEASE CHECK ONE OF T	HE FOLLOWING:	
I am appearing without compensation or sponsorship.	F Chamber of Comme	r vrce	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. df (flsenate.gov)

This form is part of the public record for this meeting.

Finance & TAX	The Florida Senate <b>PPEARANCE RECOR</b> Deliver both copies of this form to Senate professional staff conducting the meeting	Bill Number or Topic
Name MAtthew Nelso	∧ Phone	Amendment Barcode (if applicable) 38-6-295-4006
Address 1172 Tracy Dr. Street City State Speaking: For Against	32129 Zip	USAR/SON 779 EGMAil
Speaking: For Against	Information <b>OR</b> Waive Speak	ting: 🗌 In Support 🕅 Against
P	LEASE CHECK ONE OF THE FOLLOWIN	lG:
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf (fisenate. gov)

This form is part of the public record for this meeting.

The Florida Senate	
<b>APPEARANCE RECO</b> Deliver both copies of this form to Senate professional staff conducting the mee	Bill Number or Topic
mble Buetmanphor	Amendment Barcode (if applicable)
MPK Blvcl # 32	Carolgambleeg gynail . 4
- <u>32258</u> te Zip	
Information <b>OR</b> Waive Sp	eaking: 🔲 In Support 🞾 Against
PLEASE CHECK ONE OF THE FOLLO	WING:
I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:
	APPEARANCE RECO Deliver both copies of this form to Senate professional staff conducting the mee MARE BURGHARANCE MARE BURGHARANCE MARE BURGHARANCE MARE BURGHARANCE MARE BURGHARANCE Email Senate professional staff conducting the mee MARE BURGHARANCE PHEASE CHECK ONE OF THE FOLLOW I am a registered lobbyist,

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022. JointRules. of (flsenate.gov)

This form is part of the public record for this meeting.

	The Florida Senate	
FINANCE + TAX	Deliver both copies of this form to Senate professional staff conducting the meeting	Bill Number or Topic
Name BRANN NEGMANN	Phone	Amendment Barcode (if applicable) 941-539-9136
Address 611 Black BLVD.	#3306 Email	
JACKSONVILLE BEACH FL City State	Zip	
<b>Speaking:</b> For Against	Information <b>OR</b> Waive Speak	ing: 🔲 In Support 📈 Against
PLEASE CHECK ONE OF THE FOLLOWING:		
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	l am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf (fisenate.gov)

This form is part of the public record for this meeting.

Feb 3 2.622 Meeting Date	The Florida Senate APPEARANCE RE Deliver both copies of this form Senate professional staff conducting the	to SB 1090 Bill Number or Topic
Name Committee Name Address	Gth SL	Amendment Barcode (if applicable) Phone 352-220-1313 Email houghton conne @ gmail.com
Street City Speaking: For	Fl     34479       State     Zip       Against     Information     OR     Waiv	ve Speaking:
I am appearing without compensation or sponsorship.	PLEASE CHECK ONE OF THE FO	LLOWING:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. df (Isenate.gov)

This form is part of the public record for this meeting.

	The Florida Senate	SB
232022	<b>APPEARANCE RECORI</b>	
Finance + TAX	Deliver both copies of this form to Senate professional staff conducting the meeting	Bill Number or Topic
Name Eleana Ve	alencia Knight Phonde	Amendment Barcode (if applicable) 560460-9875
Address 4313 Attea	Likey Email	levKnightogmail.com
PBG FL City State	33410 Zip	
<b>Speaking:</b> For Against	Information <b>OR</b> Waive Speakir	ng: 🗌 In Support 📈 Against
	PLEASE CHECK ONE OF THE FOLLOWING	5:
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	l am not a lobbyist, but received something of value for my appearance (travel, méals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf (fisenate.gov)

This form is part of the public record for this meeting.

	The Florida Senate	•	
23/2022	<b>APPEARANCE RECOR</b>	D 38 1090	
Meeting Date FINCICE & Tour Com	Deliver both copies of this form to Senate professional staff conducting the meeting	Bill Number or Topic	
Committee	<u> </u>	Amendment Barcode (if applicable)	
Name Matthew T	omico Phone	610-202-2390	
Address 3938 W. Se	ind pipes Dr. Apt 3 Email	Tomkeazy Oycehoo.com	
Boynton Beach     Fill     33476       State     Zip       Speaking:     For     Against     Information     OR     Waive Speaking:     In Support     Against			
		<u>د</u> ب	
	PLEASE CHECK ONE OF THE FOLLOWIN	NG:	
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:	

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf (fisenate.cov)

This form is part of the public record for this meeting.

The Florida Senate	
ablace Appearance Record _3B1090	>
Meeting Date Deliver both copies of this form to Bill Number or Senate professional staff conducting the meeting	Торіс
Name Sonia Ohnson Phone 56-602-1599	if applicable)
Address 8480 WINNIPESantee Wy Email	
Lake Moth FI 33467 City State Zip	
Speaking: For Against Information OR Waive Speaking: In Support Against	t
PLEASE CHECK ONE OF THE FOLLOWING:	
I am appearing without       I am a registered lobbyist, representing:       I am not a lobbyist, but something of value for to the something of value for the something of value for the something.         I am a registered lobbyist, compensation or sponsorship.       I am not a lobbyist, but something of value for the something.	my appearance

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. of (flsenate.gov)

This form is part of the public record for this meeting.

73/22 Meeting Date FIDANCE + TAX	The Florida Senate APPEARANCE RECO Deliver both copies of this form to Senate professional staff conducting the meetir	Biil Number or Topic
Name MARTHA Steve WestCentral F Address 3405 E: Tra Street	Phone Porida Pederation Central Las INST Email A 336/0	Amendment Barcode (if applicable) <u>813482 2048</u> We Council MSTEVENS 1947W ap/, Council
City Speaking: For	State Zip Against Information <b>OR Waive Spea</b>	aking: 🗌 In Support 💢 Against
I am appearing without compensation or sponsorship.	PLEASE CHECK ONE OF THE FOLLOW I am a registered lobbyist, representing:	ING: I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. df (flsenate.gov)

This form is part of the public record for this meeting.

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X	302		EARANCE	RECORD	<u>381090</u>		
Fin	Meeting Date	<b>C</b> (	Deliver both copies of t professional staff condu		Bill Number or Topic		
1 1110	Committee	·			Amendment Barcode (if applicable)		
Name	Cheyne Se	leshi		Phone <u>(56</u>	1) 254-9123		
Address	48 SE Sedo	na Circle		Email CSC	desiriegnail.com		
	Stuart	FL State	34994 Zip				
	Speaking: 🗌 For	Against 🗌 Inform	mation <b>OR</b>	Waive Speaking:	In Support Against		
PLEASE CHECK ONE OF THE FOLLOWING:							
	n appearing without npensation or sponsorship.		am a registered lobbyis epresenting:	st,	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:		

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf (flsenate.gov)

This form is part of the public record for this meeting.

	The	Florida Se	nate	
Feb. 3 2022 Meetin Date Finance & Tax Committee	Deliver	ooth copies of th	<b>RECORD</b> is form to tting the meeting	Bill Number or Topic Amendment Barcode (if applicable)
Name Grace Lovett			Phone	.222.4084
Address 227 S. Adams Street			Email	Grace @ frf.org
Tallahassee	FL	32301		0
City Speaking: For Agai	State	Zip OR	Waive Speaking:	In Support Against
I am appearing without compensation or sponsorship.	·	stered lobbyist, ng:	IE FOLLOWING:	i am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf (fisenate...ov)

This form is part of the public record for this meeting.

	The Florida Senate						
2-3-2022	<b>APPEARANCE RE</b>	CORD 531090					
Meeting Date	to Bill Number or Topic						
FINANCEAND TAX COMM.	e meeting						
Committee		Amendment Barcode (if applicable)					
Name FRANKANGEL		<sup>o</sup> hone					
Address <u>J1180 VIA ED</u> Street	Ent	Email					
BOCARAtON FL	<u>33433</u> State Zip						
Speaking: 🗌 For 🗌 Again	nst 🗌 Information <b>OR</b> Waiv	r <b>e Speaking:</b> 🔲 In Support 🔀 Against					
PLEASE CHECK ONE OF THE FOLLOWING:							
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:					

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf (fisenate.cov)

This form is part of the public record for this meeting.

	The Florida Se	nate	
Neeting Date FINANCESTER	APPEARANCE Deliver both copies of th Senate professional staff conduct	his form to	SB1090 Bill Number or Topic
	cheli	Phone	Amendment Barcode (if applicable) 86 - 586 - 785
Address 1573t Sw 92	nd AVC	Email Ja	rayno mitch2[1VB.Co.
City City	e FL 331577 State Zip		
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Tam appearing without compensation or sponsorship.	PLEASE CHECK ONE OF TH		I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. of (fisenate.cov)

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Meeting Date	APPEARANCE R Deliver both copies of this fi Senate professional staff conductin	orm to	Bill Number or Topic				
Name B. D. Joger	st	_ Phone	Amendment Barcode (if applicable)				
Address 516 1 Ad	ams		ogerst@aif.com				
Tallahassee	FL 32301 State Zip						
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PLEASE CHECK ONE OF THE FOLLOWING:							
I am appearing without compensation or sponsorship.	1 am a registered lobbyist, representing:		I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.),				
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While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. of fisenate.cov

This form is part of the public record for this meeting.

	Prepared	d By: The	Professional Stat	ff of the Committee	on Finance and Tax
BILL:	CS/SB 1310	C			
INTRODUCER:	Finance and	l Tax Co	mmittee and Se	enator Rodriguez	2
SUBJECT:	Florida Mai	n Street	Program and H	listoric Preservat	ion Tax Credits
DATE:	February 3,	2022	REVISED:		
ANAL	YST	STAF	F DIRECTOR	REFERENCE	ACTIO
. Renner		McKa	y	СМ	Favorable
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# Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

#### I. Summary:

CS/SB 1310 creates the Main Street Historic Tourism and Revitalization Act, which provides a tax credit against corporate income taxes and insurance premium taxes for qualified expenses incurred in the rehabilitation of a certified historic structure.

The tax credit may not exceed 20 percent of qualified expenses incurred in the rehabilitation of a certified historic structure that has been approved by the National Park Service to receive the federal historic rehabilitation tax credit *or* 30 percent of the total qualified expenses incurred in the rehabilitation of a certified historic structure that has been approved by the National Park Service to receive the federal historic rehabilitation tax credit that has been approved by the National Park Service to receive the federal historic rehabilitation tax credit that is located within a local program area of an Accredited Main Street Program.

Any unused amount may be carried forward for a period of up to 5 taxable years. Tax credits may also be sold or transferred. There is no limit on the total number of transactions for the sale or transfer of all or part of a tax credit. However, qualified expenses may only be counted once in determining the amount of an available tax credit, and no more than one taxpayer may claim a tax credit for the same qualified expenses.

The Revenue Estimating Conference has not yet determined the fiscal impact of the bill. Staff estimates a significant reduction to General Revenue Fund receipts.

The bill takes effect on January 1, 2023.

## II. Present Situation:

### **National Register of Historic Places**

The National Register of Historic Places,<sup>1</sup> under the National Park Service, is "part of a national program to coordinate and support public and private efforts to identify, evaluate, and protect America's historic and archeological resources."<sup>2</sup> The program reviews property nominations and lists eligible properties in the National Register; offers guidance on evaluating, documenting, and listing historic places; and helps qualified historic properties receive preservation benefits and incentives.<sup>3</sup>

Properties listed in the National Register are eligible for federal preservation tax credits. A 20 percent income tax credit is available for the rehabilitation of historic, income-producing buildings that are determined by the Secretary of the Interior, through the National Park Service, to be certified historic structures.<sup>4</sup>

#### **Main Street America**

Main Street America, a program under the National Main Street Center,<sup>5</sup> is a network of grassroots organizations that "revitalizes older and historic commercial districts to build vibrant neighborhoods and thriving economies."<sup>6</sup> The program offers community-based revitalization initiatives to transform downtowns. In order to be designated as either an affiliate or accredited member of Main Street America, a community must first become a member of the National Main Street Center and meet certain requirements.<sup>7</sup> Main Street America has coordinating programs that are organized at the state, county, and city level which partner with the National Main Street Center to provide support and training to Main Street America communities.

Florida has two coordinating programs: Florida Main Street America located in Tallahassee and Orlando Main Street located in Orlando.<sup>8</sup> Florida Main Street is administered by the Division of Historical Resources (division) under the Florida Department of State.<sup>9</sup> Forty-five Florida Main

<sup>8</sup> Main Street America, *Coordinating Programs, available at* 

https://higherlogicdownload.s3.amazonaws.com/NMSC/390e0055-2395-4d3b-af60-

<sup>&</sup>lt;sup>1</sup> 54 U.S.C. § 3021.

<sup>&</sup>lt;sup>2</sup> U.S. Department of the Interior, National Park Service, National Register of Historic Places, *What is the National Register of Historic Places?, available at* <u>https://www.nps.gov/subjects/nationalregister/what-is-the-national-register.htm</u> (last visited Jan. 27, 2022).

 $<sup>^{3}</sup>$  Id.

<sup>&</sup>lt;sup>4</sup> U.S. Department of the Interior, National Park Service, *Technical Preservation Services, available at* <u>https://www.nps.gov/tps/tax-incentives.htm</u> (last visited Jan. 26, 2022).

<sup>&</sup>lt;sup>5</sup> The National Main Street Center was established in 1980 as a program of the National Trust for Historic Preservation as a way to address issues facing aging and historic downtowns. The Center launched the Main Street America program in 2015. *See* Main Street America, *About Us, available at* <u>https://www.mainstreet.org/about-us</u> (last visited Jan. 27, 2022).

<sup>&</sup>lt;sup>6</sup> Main Street America, About Us, available at <u>https://www.mainstreet.org/about-us</u> (last visited Jan. 27, 2022).

<sup>&</sup>lt;sup>7</sup> Main Street America, *Designation, available at* <u>https://higherlogicdownload.s3.amazonaws.com/NMSC/390e0055-2395-4d3b-af60-81b53974430d/UploadedImages/Main Street America Tier System Overview - 2021 July Update.pdf</u> (last visited Jan. 27, 2022).

<sup>81</sup>b53974430d/UploadedImages/The\_Programs/2020\_Coordinating\_Program\_List.pdf (last visited Jan. 27, 2022).

<sup>&</sup>lt;sup>9</sup> Section 267.031(5), F.S.

Streets and 10 Orlando Main Streets have received technical assistance toward the goal of revitalizing historic downtowns and encouraging economic development.<sup>10</sup>

## **Corporate Income Tax**

Florida levies a 5.5 percent tax on certain income of corporations and financial institutions doing business in Florida.<sup>11</sup> Florida utilizes the taxable income determined for federal income tax purposes as a starting point to determine the total amount of Florida corporate income tax due.<sup>12</sup> This means that a corporation paying taxes in Florida generally receives the same benefits from deductions allowed when determining taxable income for federal tax purposes as it does when determining taxable income for state taxation purposes.

## **Insurance Premium Tax**

Florida imposes a 1.75 percent tax on most Florida insurance premiums.<sup>13</sup> Insurance premium taxes are paid by insurance companies under chapter 624, F.S., and are remitted to the Department of Revenue (DOR). These revenues are distributed to General Revenue.

## III. Effect of Proposed Changes:

The bill creates the Main Street Historic Tourism and Revitalization Act (Act) which provides a tax credit against corporate income tax and insurance premium tax for qualified expenses<sup>14</sup> incurred in the rehabilitation of a certified historic structure.

## **Eligibility and Application Process**

A taxpayer must apply to the division for a tax credit before taking a credit on its return and must document that:

- The rehabilitation is a certified rehabilitation;<sup>15</sup>
- The structure is a certified historic structure,<sup>16</sup> is income-producing, is located within the state, and is rehabilitated and placed into service on or after January 1, 2023;

<sup>&</sup>lt;sup>10</sup> Visit Florida, *Florida Main Street Programs Have Stories to Tell, available at* <u>https://www.visitflorida.com/travel-ideas/articles/florida-main-street/</u> (last visited Jan. 27, 2022).

<sup>&</sup>lt;sup>11</sup> Section 220.11(2), F.S.

<sup>&</sup>lt;sup>12</sup> Section 220.12, F.S.

<sup>&</sup>lt;sup>13</sup> Section 624.509, F.S.

 $<sup>^{14}</sup>$  The bill defines "qualified expenses" as qualified rehabilitation expenditures (defined in 26 U.S.C., §47(c)(2)) and structural components (defined in 26 C.F.R., § 1.48-1(e)(2)) at the time of project certification by the U.S. Secretary of the Interior and the U.S. Internal Revenue Service (IRS).

<sup>&</sup>lt;sup>15</sup> The bill defines "certified rehabilitation" as the rehabilitation of a certified historic structure that the U.S. Secretary of the Interior has certified to the U.S. Secretary of the Treasury as being consistent with the historic character of the certified historic structure and, if applicable, consistent with the registered historic district in which the structure is located. *See* 36 C.F.R., § 67.2

<sup>&</sup>lt;sup>16</sup> The bill defines a "certified historic structure" as a building and its structural components which is of a character subject to the allowance for depreciation provided in s. 167 of the Internal Revenue Code and which is listed on the National Register of Historic Places or located within a registered historic district and certified by the U.S. Secretary of the Interior as being of historic significance to the registered historic district.

- The taxpayer had an ownership or long-term leasehold interest<sup>17</sup> in the certified historic structure in the year during which the certified historic structure was placed into service after the certified rehabilitation was complete;
- The total amount of qualified expenses incurred in rehabilitating the certified historic structure exceeded \$5,000;
- The qualified expenses that were incurred in Florida; and
- The taxpayer received a tax credit for the qualified expenses under the federal historic rehabilitation tax credit provision.<sup>18</sup>

In the application, the taxpayer must also provide the division with the following:

- An official certificate of eligibility from the division attesting that the project has been approved by the National Park Service and confirming whether the project is or is not located within a Main Street local program area;
- National Park Service Form 10-168c, signed by the National Park Service attesting that the completed rehabilitation meets the U.S. Secretary of the Interior's Standards for Rehabilitation and is consistent with the historic character of the property and, if applicable, the district in which the completed rehabilitation is located;
- Identification of the dates during which the structure was rehabilitated, the date the structure was first placed into service after certified rehabilitation was completed, and evidence that the structure was placed into service after the certified rehabilitation was completed;
- A list of total qualified expenses incurred by the taxpayer in rehabilitation the certified historic structure. For certified rehabilitations with qualified expenses that exceeded \$750,000, the taxpayer must submit an audited cost report that itemizes the qualified expenses incurred in rehabilitating the structure. The taxpayer may submit an audited cost report that was created for purposes of applying for the federal historic rehabilitation tax credit.
- An attestation of the total qualified expenses incurred by the taxpayer in rehabilitating the certified historic structure; and
- The information required to be reported by the DOR to enable the DOR to compile its annual report based on the tax credit applications submitted and approved.

Within 60 days after receipt of the information, the division shall evaluate the application and recommend the applicant for certification or denial. Within 30 days after recommendation, the division must approve or deny the application. If the taxpayer is approved, the division must provide a letter to the applicant. If the taxpayer is denied, the division must inform the applicant of the grounds for denial. The division must submit a copy of the certification and the information provided by the taxpayer to the DOR within 10 days after the division's approval.

# Amount and Carryforward of Tax Credit

The tax credit may be used to offset the corporate income tax and the insurance premium tax. The total tax credit claimed annually may not exceed the amount of tax due after any other applicable tax credits and may not exceed:

<sup>&</sup>lt;sup>17</sup> The bill defines "long-term leasehold" to mean a leasehold in a nonresidential real property for a term of 39 years or more or a leasehold in a residential real property for a term of 27.5 years or more.

<sup>&</sup>lt;sup>18</sup> 26 U.S.C. s. 47

- Twenty percent of the total qualified expenses incurred in rehabilitating a certified historic structure that has been approved by the National Park Service to receive the federal historic rehabilitation tax credit; or
- Thirty percent of the total qualified expenses incurred in rehabilitating a certified historic structure that has been approved by the National Park Service to receive the federal historic rehabilitation tax credit and that is located within a local program area of an Accredited Main Street Program.

If a taxpayer is eligible for a tax credit that exceeds taxes owed, the taxpayer may carry the unused tax credit forward for a period of up to 5 taxable years.

## Sale or Transfer of Tax Credit

The bill provides that there is no limit on the total number of transactions for the sale or transfer of all or part of a tax credit. However, qualified expenses may only be counted once in determining the amount of an available tax credit, and no more than one taxpayer may claim a tax credit for the same qualified expenses.

A taxpayer that sells or transfers a tax credit and the purchaser or transferee must jointly submit written notice of the sale or transfer to the DOR no later than the 30<sup>th</sup> day after the date of the sale or transfer. The notice must include the following information:

- The date of the sale or transfer;
- The amount of the tax credit sold or transferred;
- The name and federal tax identification number of the taxpayer that sold or transferred the tax credit and the purchaser or transferee; and
- The amount of the tax credit owed by the taxpayer before the sale or transfer and the amount the selling or transferring taxpayer retained, if any, after the sale or transfer.

The sale or transfer of a tax credit does not extend the period for which a tax credit may be carried forward and does not increase the total amount of the tax credit that may be claimed.

A tax credit earned, purchased, or transferred to a partnership, limited liability company, S corporation, or other pass-through taxpayer may be allocated to the partners, members, or shareholders of that taxpayer without regard to the ownership interest of the partners, members, or shareholders in the rehabilitated certified historic structure.

If the tax credit is reduced due to a determination, examination, or audit by the DOR, the tax deficiency must be recovered from the taxpayer that sold or transferred the tax credit or the purchaser or transferee that claimed the tax credit up to the amount of the tax credit taken. Any subsequent deficiencies must be assessed against the purchaser or transferee that claimed the tax credit, or in the case of multiple succeeding entities, in the order of tax credit succession.

## **DOR and Division Audit Authority**

The DOR, with assistance from the division, is authorized to perform additional financial and technical audits and examinations, including examining the accounts, books, or records of the tax credit applicant, to verify the legitimacy of the qualified expenses included in a tax credit return

and to ensure compliance. The division must provide technical assistance for any technical audits or examinations if requested by the DOR.

It is grounds for forfeiture of previously claimed and received tax credits if the DOR determines that a taxpayer received a tax credit to which the taxpayer was not entitled. The taxpayer must return the forfeited tax credits to the DOR, which will then be paid into the General Revenue Fund.

The taxpayer must file an amended tax return and pay any required tax within 60 days after the taxpayer receives notification from the IRS that a previously approved tax credit has been revoked or modified, if uncontested, or within 60 days after a final order is issued following proceedings involving a contested revocation or modification order.

The DOR may issue a notice of deficiency at any time within 5 years after the date on which the taxpayer receives notification from the IRS that a previously approved tax credit has been revoked or modified.

The DOR may issue a notice of deficiency at any time if the taxpayer fails to notify the DOR of any change in its tax credit claimed. The amount of any proposed assessment in the notice of deficiency is limited to the amount of any deficiency from the precomputation of the taxpayer's tax for the taxable year. Furthermore, a taxpayer is subject to applicable penalties and interest for failing to report and timely paying any tax due as a result of the forfeiture of its tax credit.

## **Other Provisions**

The DOR must provide a report annually by December 1 which identifies, in the aggregate, the number of employees hired during construction phases, the use of each newly rehabilitated building, the expected number of employees hired, the number of affordable housing units created or preserved, and the property values before and after the certified rehabilitations.

The DOR must also establish a cooperative agreement with the division; establish any necessary forms required to claim a tax credit; provide administrative guidelines and procedures required to administer the Act, including rules establishing an entitlement to and sale or transfer of a tax credit; and provide examination and audit procedures required to administer the Act.

The DOR is granted rulemaking authority and emergency rulemaking authority to administer the Act.

The DOR is authorized to make available to the division and the Secretary of the Department of the Interior of the United States information relating to the Act.

The bill makes conforming changes.

The bill applies to taxable years beginning and for qualified expenses incurred on or after January 1, 2023.

The bill takes effect on January 1, 2023.

## IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

Article VII, section 18 of the Florida Constitution requires a two-thirds vote of the membership of each house of the Legislature to pass legislation requiring counties and municipalities to spend funds, limiting their ability to raise revenue, or reducing the percentage of a state tax shared with them. This bill does not require counties or municipalities to spend funds, limit their authority to raise revenue, or reduce the percentage of a state tax shared with them as specified in Article VII, s. 18 of the Florida Constitution. Therefore, the provisions of Article VII, section 18 of the Florida Constitution do not apply.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

The bill does not create or raise a state tax or fee. Therefore, the requirements of Article VII, s. 19 of the Florida Constitution do not apply.

E. Other Constitutional Issues:

None identified.

## V. Fiscal Impact Statement:

A. Tax/Fee Issues:

The Revenue Estimating Conference has not yet determined the fiscal impact of the bill. Staff estimates a significant reduction to General Revenue receipts.

B. Private Sector Impact:

Taxpayers who have an ownership or long-term leasehold interest in a certified historic structure in the year during which the structure was placed into service after the certified rehabilitation was complete may be eligible to receive a tax credit to offset corporate income taxes and insurance premium taxes for qualified expenses incurred in the rehabilitation of the certified historic structure.

# C. Government Sector Impact:

According to the DOR, the bill will have a non-recurring negative fiscal impact in the amount of \$250,772 for Fiscal Year 2021-2022 in order to make modifications to the DOR's software systems, databases, and applications.<sup>19</sup>

Additionally, new rules and forms would need to be promulgated in order to administer the tax credit.

# VI. Technical Deficiencies:

None.

# VII. Related Issues:

None.

# VIII. Statutes Affected:

This bill creates section 220.197 of the Florida Statutes.

The bill amends the following sections of the Florida Statutes: 213.053, 220.02, 220.13, and 624.509.

# IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Finance and Tax on February 3, 2022: The CS:

- Adds the definition "long-term leasehold" and revises definitions;
- Provides that the tax credit may be taken for taxable years beginning on or after January 1, 2023;
- Requires the Division of Historical Resources of the Department of State (division), rather than the Department of Revenue (DOR), to evaluate and certify applications for the tax credit;
- Authorizes a taxpayer to submit an audited cost report to the division which was created when applying for a federal historic rehabilitation tax credit;
- Expands the evaluation process and provides duties for the division;
- Provides the division with audit and examination powers;
- Provides a date by which the DOR must annually submit a report to the Legislature;
- Includes a new section to authorize the DOR to make certain information available relating to the tax credit;
- Authorizes the DOR to adopt emergency rules; and

<sup>&</sup>lt;sup>19</sup> Florida Department of Revenue, SB 1310 Analysis (2022). On file with Senate Committee on Finance and Tax.

- Makes other technical changes.
- B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.



LEGISLATIVE ACTION

Senate Comm: RCS 02/03/2022 House

- •

The Committee on Finance and Tax (Rodriguez) recommended the following:

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Senate Amendment (with title amendment)

Delete everything after the enacting clause

and insert:

Section 1. Section 220.197, Florida Statutes, is created to read:

220.197 The Main Street Historic Tourism and Revitalization Act; tax credits; reports.-

(1) SHORT TITLE.-This act may be cited as the "Main Street Historic Tourism and Revitalization Act."

11	(2) DEFINITIONS.—As used in this section, the term:
12	(a) "Accredited Main Street Program" means an active
13	Florida Main Street Program or the Orlando Main Streets program,
14	provided that such program meets the Main Street America
15	accreditation standards. An Accredited Main Street Program must:
16	1. Have broad-based community support for the commercial
17	district revitalization process with strong support from the
18	public and private sectors.
19	2. Have a developed vision and mission statement relevant
20	to community conditions and to Main Street America's
21	organizational stage.
22	3. Have a comprehensive Main Street America work plan.
23	4. Possess a historic preservation ethic.
24	5. Have an active board of directors and committees.
25	6. Have an adequate operating budget.
26	7. Have a paid professional program manager.
27	8. Conduct a program of ongoing training for staff and
28	volunteers.
29	9. Report key statistics.
30	10. Be a current member of Main Street America.
31	(b) "Certified historic structure" means a building and its
32	structural components as defined in 36 C.F.R. s. 67.2 which is
33	of a character subject to the allowance for depreciation
34	provided in s. 167 of the Internal Revenue Code of 1986, as
35	amended, and which is:
36	1. Individually listed in the National Register of Historic
37	Places; or
38	2. Located within a registered historic district and
39	certified by the United States Secretary of the Interior as

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40	being of historic significance to the registered historic
41	district as set forth in 36 C.F.R. s. 67.2.
42	(c) "Certified rehabilitation" means the rehabilitation of
43	a certified historic structure that the United States Secretary
44	of the Interior has certified to the United States Secretary of
45	the Treasury as being consistent with the historic character of
46	the certified historic structure and, if applicable, consistent
47	with the registered historic district in which the certified
48	historic structure is located as set forth in 36 C.F.R. s. 67.2.
49	(d) "Division" means the Division of Historical Resources
50	of the Department of State.
51	(e) "Florida Main Street Program" means a statewide
52	historic preservation-based downtown revitalization assistance
53	program created, maintained, and administered by the division
54	<u>under s. 267.031(5).</u>
55	(f) "Local program area" means the specific geographic area
56	in which an Accredited Main Street Program is conducted as
57	approved and maintained by the division or in which the Orlando
58	Main Streets program is conducted.
59	(g) "Long-term leasehold" means a leasehold in a
60	nonresidential real property for a term of 39 years or more or a
61	leasehold in a residential real property for a term of 27.5
62	years or more.
63	(h) "Main Street America" means a national network of
64	grassroots organizations revitalizing historic downtown areas
65	under the leadership of the National Main Street Center, Inc., a
66	subsidiary of the National Trust for Historic Preservation.
67	(i) "National Register of Historic Places" means the list
68	of historic properties significant in American history,

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69	architecture, archeology, engineering, and culture maintained by
70	the United States Secretary of the Interior as authorized in 54
71	<u>U.S.C. s. 3021.</u>
72	(j) "Orlando Main Streets" means a historic preservation-
73	based district revitalization program administered by the City
74	of Orlando.
75	(k) "Qualified expenses" means rehabilitation expenditures
76	qualifying for the credit under 26 U.S.C. s. 47 incurred in this
77	state.
78	(1) "Registered historic district" means a district listed
79	in the National Register of Historic Places or a district:
80	1. Designated under general law or local ordinance and
81	certified by the United States Secretary of the Interior as
82	meeting criteria that will substantially achieve the purposes of
83	preserving and rehabilitating buildings of historic significance
84	to the district; and
85	2. Certified by the United States Secretary of the Interior
86	as meeting substantially all of the requirements for listing a
87	district in the National Register of Historic Places.
88	(3) ELIGIBILITY FOR TAX CREDITFor taxable years beginning
89	on or after January 1, 2023, there is allowed a credit against
90	any tax due for a taxable year under this chapter after the
91	application of any other allowable credits by the taxpayer.
92	(a) To claim and receive a tax credit under this section, a
93	taxpayer must apply to the division for a tax credit for
94	qualified expenses in the amount and under the conditions and
95	limitations provided in this section against the tax due for a
96	taxable year under this chapter and must provide the division
97	with all of the following:



	1. Documentation showing that:
	a. The rehabilitation is a certified rehabilitation;
	b. The structure is a certified historic structure, is
inco	ome-producing, is located within this state, and is
reha	abilitated and placed in service on or after January 1, 2023;
	c. The taxpayer had an ownership or a long-term leasehold
int	erest in the certified historic structure in the year during
whi	ch the certified historic structure was placed into service
aft	er the certified rehabilitation was completed;
	d. The total amount of qualified expenses incurred in
reha	abilitating the certified historic structure exceeded \$5,000;
	e. The qualified expenses were incurred in this state; and
	f. The taxpayer received a tax credit for the qualified
expe	enses under 26 U.S.C. s. 47.
	2. An official certificate of eligibility from the
div	ision, signed by the State Historic Preservation Officer or
the	Deputy State Historic Preservation Officer, attesting that
the	project has been approved by the National Park Service and
con	firming that the project is located within a local program
area	a.
	3. National Park Service Form 10-168c (Rev. 2019), titled
"His	storic Preservation Certification Application-Part 3-Request
for	Certification of Completed Work," or a similar form, signed
by a	an officer of the National Park Service, attesting that the
com	oleted rehabilitation meets the United States Secretary of
	Interior's Standards for Rehabilitation and is consistent
	h the historic character of the property and, if applicable,
	district in which the completed rehabilitation is located.
	form may be obtained through the National Park Service.

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127	4. An identification of the dates during which the
128	certified historic structure was rehabilitated, the date the
129	certified historic structure was placed in service after the
130	certified rehabilitation was completed, and evidence that the
131	certified historic structure was placed in service after the
132	certified rehabilitation was completed.
133	5. A list of total qualified expenses incurred by the
134	taxpayer in rehabilitating the certified historic structure. For
135	certified rehabilitations with qualified expenses that exceed
136	\$750,000, the taxpayer must submit an audited cost report issued
137	by a certified public accountant which itemizes the qualified
138	expenses incurred in rehabilitating the certified historic
139	structure. A taxpayer may submit an audited cost report issued
140	by a certified public accountant which was created for purposes
141	of applying for a federal historic rehabilitation tax credit and
142	which includes all of the qualified expenses incurred in
143	rehabilitating the certified historic structure.
144	6. An attestation of the total qualified expenses incurred
145	by the taxpayer in rehabilitating the certified historic
146	structure.
147	7. The information required to be reported by the
148	department in subsection (8) to enable the department to compile
149	its annual report.
150	(b) Within 60 days after receipt of the information
151	required under paragraph (a), the division shall evaluate the
152	application and recommend the applicant for certification or
153	denial. The division must approve or deny the application within
154	30 days after receiving the recommendation. If approved, the
155	division must provide a letter of certification to the applicant

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156 consistent with any restrictions imposed. If the division denies 157 any part of the requested credit, the division must inform the applicant of the grounds for the denial. The division must 158 159 submit a copy of the certification and the information provided 160 by the taxpayer to the department within 10 days after the 161 division's approval. 162 (4) AMOUNT OF TAX CREDIT.-The total tax credit claimed 163 annually may not exceed the amount of tax due after any other applicable tax credits and may not exceed the following: 164 165 (a) Twenty percent of the total qualified expenses incurred 166 in this state in rehabilitating a certified historic structure 167 that has been approved by the National Park Service to receive 168 the federal historic rehabilitation tax credit; or 169 (b) Thirty percent of the total qualified expenses incurred 170 in this state in rehabilitating a certified historic structure 171 that has been approved by the National Park Service to receive the federal historic rehabilitation tax credit and that is 172 173 located within a local program area. 174 175 The tax credit may be used to offset the corporate income tax imposed in s. 220.11 and the insurance premium tax imposed in s. 176 177 624.509. An insurer claiming a credit against insurance premium 178 tax liability under this section may not be required to pay any 179 additional retaliatory tax levied pursuant to s. 624.5091 as a 180 result of claiming such credit. Section 624.5091 does not limit 181 such credit in any manner. 182 (5) CARRYFORWARD OF TAX CREDIT.-183 (a) If a taxpayer is eligible for a tax credit that exceeds 184 taxes owed, the taxpayer may carry the unused tax credit forward

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185	for a period of up to 5 taxable years.
186	(b) A carryforward is considered the remaining portion of a
187	tax credit that cannot be claimed in the current tax year.
188	(6) SALE OR TRANSFER OF TAX CREDIT
189	(a) A taxpayer that incurs qualified expenses may sell or
190	transfer all or part of the tax credit that may otherwise be
191	claimed to another taxpayer.
192	(b) A taxpayer to which all or part of the tax credit is
193	sold or transferred may sell or transfer all or part of the tax
194	credit that may otherwise be claimed to another taxpayer.
195	(c) A taxpayer that sells or transfers a tax credit to
196	another taxpayer must provide a copy of the certificate of
197	eligibility together with the audited cost report to the
198	purchaser or transferee.
199	(d) Qualified expenses may be counted only once in
200	determining the amount of an available tax credit, and more than
201	one taxpayer may not claim a tax credit for the same qualified
202	expenses.
203	(e) There is no limit on the total number of transactions
204	for the sale or transfer of all or part of a tax credit.
205	(f)1. A taxpayer that sells or transfers a tax credit under
206	this subsection and the purchaser or transferee shall jointly
207	submit written notice of the sale or transfer to the department
208	on a form adopted by the department no later than the 30th day
209	after the date of the sale or transfer. The notice must include
210	all of the following:
211	a. The date of the sale or transfer.
212	b. The amount of the tax credit sold or transferred.
213	c. The name and federal tax identification number of the

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214	taxpayer that sold or transferred the tax credit and the
215	purchaser or transferee.
216	d. The amount of the tax credit owned by the taxpayer
217	before the sale or transfer and the amount the selling or
218	transferring taxpayer retained, if any, after the sale or
219	transfer.
220	2. The sale or transfer of a tax credit under this
221	subsection does not extend the period for which a tax credit may
222	be carried forward and does not increase the total amount of the
223	tax credit that may be claimed.
224	3. If a taxpayer claims a tax credit for qualified
225	expenses, another taxpayer may not use the same expenses as the
226	basis for claiming a tax credit.
227	4. Notwithstanding the requirements of this subsection, a
228	tax credit earned by, purchased by, or transferred to a
229	partnership, limited liability company, S corporation, or other
230	pass-through taxpayer may be allocated to the partners, members,
231	or shareholders of that taxpayer and claimed under this section
232	in accordance with any agreement among the partners, members, or
233	shareholders and without regard to the ownership interest of the
234	partners, members, or shareholders in the rehabilitated
235	certified historic structure.
236	(g) If the tax credit is reduced due to a determination,
237	examination, or audit by the department, the tax deficiency
238	shall be recovered from the taxpayer that sold or transferred
239	the tax credit or the purchaser or transferee that claimed the
240	tax credit up to the amount of the tax credit taken.
241	(h) Any subsequent deficiencies shall be assessed against
242	the purchaser or transferee that claimed the tax credit or, in

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243	the case of multiple succeeding entities, in the order of tax
244	credit succession.
245	(7) AUDIT AUTHORITY; REVOCATION AND FORFEITURE OF TAX
246	CREDITS; FRAUDULENT CLAIMS
247	(a) The department, with assistance from the division, may
248	perform any additional financial and technical audits and
249	examinations, including examining the accounts, books, or
250	records of the tax credit applicant, to verify the legitimacy of
251	the qualified expenses included in a tax credit return and to
252	ensure compliance with this section. If requested by the
253	department, the division must provide technical assistance for
254	any technical audits or examinations performed under this
255	subsection.
256	(b) It is grounds for forfeiture of previously claimed and
257	received tax credits if the department determines, as a result
258	of an audit or information received from the division or the
259	United States Department of the Interior, that a taxpayer
260	received a tax credit pursuant to this section to which the
261	taxpayer was not entitled. In the case of fraud, the taxpayer
262	may not claim any future tax credits under this section.
263	(c) The taxpayer must return forfeited tax credits to the
264	department, and such funds shall be paid into the General
265	Revenue Fund.
266	(d) The taxpayer shall file with the department an amended
267	tax return or such other report as the department prescribes and
268	shall pay any required tax within 60 days after the taxpayer
269	receives notification from the United States Internal Revenue
270	Service that a previously approved tax credit has been revoked
271	or modified, if uncontested, or within 60 days after a final

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272	order is issued following proceedings involving a contested
273	revocation or modification order.
274	(e) A notice of deficiency may be issued by the department
275	at any time within 5 years after the date on which the taxpayer
276	receives notification from the United States Internal Revenue
277	Service that a previously approved tax credit has been revoked
278	or modified.
279	(f) If a taxpayer fails to notify the department of any
280	change in its tax credit claimed, a notice of deficiency may be
281	issued at any time. In either case, the amount of any proposed
282	assessment set forth in such notice of deficiency is limited to
283	the amount of any deficiency resulting under this section from
284	the precomputation of the taxpayer's tax for the taxable year.
285	(g) A taxpayer that fails to report and timely pay any tax
286	due as a result of the forfeiture of its tax credit violates
287	this section and is subject to applicable penalties and
288	interest.
289	(8) ANNUAL REPORTSBased on the applications submitted and
290	approved, the department must submit a report by December 1 of
291	each year to the President of the Senate and the Speaker of the
292	House of Representatives that identifies, in the aggregate, all
293	of the following:
294	(a) The number of employees hired during construction
295	phases.
296	(b) The use of each newly rehabilitated building and the
297	expected number of employees hired.
298	(c) The number of affordable housing units created or
299	preserved.
300	(d) The property values before and after the certified
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301	rehabilitations.
302	(9) DEPARTMENT DUTIESThe department shall:
303	(a) Establish a cooperative agreement with the division.
304	(b) Establish any necessary forms required to claim a tax
305	credit under this section.
306	(c) Provide administrative guidelines and procedures
307	required to administer this section, including rules
308	establishing an entitlement to and sale or transfer of a tax
309	credit under this section.
310	(d) Provide examination and audit procedures required to
311	administer this section.
312	(10) RULESThe department and the division may adopt rules
313	to administer this section.
314	Section 2. Subsection (23) is added to section 213.053,
315	Florida Statutes, to read:
316	213.053 Confidentiality and information sharing
317	(23) The department may make available to the Division of
318	Historical Resources of the Department of State and the
319	Secretary of the Department of the Interior of the United States
320	or his or her delegate, exclusively for official purposes,
321	information for the purposes of administering the Main Street
322	Historic Tourism and Revitalization Act pursuant to s. 220.197.
323	Section 3. Subsection (8) of section 220.02, Florida
324	Statutes, is amended to read:
325	220.02 Legislative intent
326	(8) It is the intent of the Legislature that credits
327	against either the corporate income tax or the franchise tax be
328	applied in the following order: those enumerated in s. 631.828,
329	those enumerated in s. 220.191, those enumerated in s. 220.181,



330 those enumerated in s. 220.183, those enumerated in s. 220.182, 331 those enumerated in s. 220.1895, those enumerated in s. 220.195, those enumerated in s. 220.184, those enumerated in s. 220.186, 332 those enumerated in s. 220.1845, those enumerated in s. 220.19, 333 334 those enumerated in s. 220.185, those enumerated in s. 220.1875, 335 those enumerated in s. 220.1876, those enumerated in s. 336 220.1877, those enumerated in s. 220.193, those enumerated in s. 337 288.9916, those enumerated in s. 220.1899, those enumerated in 338 s. 220.194, those enumerated in s. 220.196, and those enumerated 339 in s. 220.198, and those enumerated in s. 220.197.

340 Section 4. Paragraph (a) of subsection (1) of section 341 220.13, Florida Statutes, is amended to read:

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220.13 "Adjusted federal income" defined.-

343 (1) The term "adjusted federal income" means an amount equal to the taxpayer's taxable income as defined in subsection 345 (2), or such taxable income of more than one taxpayer as provided in s. 220.131, for the taxable year, adjusted as 346 347 follows:

(a) Additions.-There shall be added to such taxable income: 1.a. The amount of any tax upon or measured by income, excluding taxes based on gross receipts or revenues, paid or accrued as a liability to the District of Columbia or any state of the United States which is deductible from gross income in the computation of taxable income for the taxable year.

354 b. Notwithstanding sub-subparagraph a., if a credit taken 355 under s. 220.1875, s. 220.1876, or s. 220.1877 is added to 356 taxable income in a previous taxable year under subparagraph 11. 357 and is taken as a deduction for federal tax purposes in the 358 current taxable year, the amount of the deduction allowed shall



not be added to taxable income in the current year. The exception in this sub-subparagraph is intended to ensure that the credit under s. 220.1875, s. 220.1876, or s. 220.1877 is added in the applicable taxable year and does not result in a duplicate addition in a subsequent year.

364 2. The amount of interest which is excluded from taxable 365 income under s. 103(a) of the Internal Revenue Code or any other 366 federal law, less the associated expenses disallowed in the computation of taxable income under s. 265 of the Internal 367 368 Revenue Code or any other law, excluding 60 percent of any 369 amounts included in alternative minimum taxable income, as 370 defined in s. 55(b)(2) of the Internal Revenue Code, if the 371 taxpayer pays tax under s. 220.11(3).

3. In the case of a regulated investment company or real estate investment trust, an amount equal to the excess of the net long-term capital gain for the taxable year over the amount of the capital gain dividends attributable to the taxable year.

4. That portion of the wages or salaries paid or incurred for the taxable year which is equal to the amount of the credit allowable for the taxable year under s. 220.181. This subparagraph shall expire on the date specified in s. 290.016 for the expiration of the Florida Enterprise Zone Act.

5. That portion of the ad valorem school taxes paid or incurred for the taxable year which is equal to the amount of the credit allowable for the taxable year under s. 220.182. This subparagraph shall expire on the date specified in s. 290.016 for the expiration of the Florida Enterprise Zone Act.

386 6. The amount taken as a credit under s. 220.195 which is387 deductible from gross income in the computation of taxable

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388 income for the taxable year. 389 7. That portion of assessments to fund a quaranty 390 association incurred for the taxable year which is equal to the 391 amount of the credit allowable for the taxable year. 392 8. In the case of a nonprofit corporation which holds a 393 pari-mutuel permit and which is exempt from federal income tax 394 as a farmers' cooperative, an amount equal to the excess of the 395 gross income attributable to the pari-mutuel operations over the 396 attributable expenses for the taxable year. 397 9. The amount taken as a credit for the taxable year under s. 220.1895. 398 399 10. Up to nine percent of the eligible basis of any 400 designated project which is equal to the credit allowable for 401 the taxable year under s. 220.185. 402 11. Any amount taken as a credit for the taxable year under 403 s. 220.1875, s. 220.1876, or s. 220.1877. The addition in this 404 subparagraph is intended to ensure that the same amount is not 405 allowed for the tax purposes of this state as both a deduction 406 from income and a credit against the tax. This addition is not 407 intended to result in adding the same expense back to income 408 more than once. 409 12. The amount taken as a credit for the taxable year under s. 220.193. 410 411 13. Any portion of a qualified investment, as defined in s. 412 288.9913, which is claimed as a deduction by the taxpayer and 413 taken as a credit against income tax pursuant to s. 288.9916. 414 14. The costs to acquire a tax credit pursuant to s. 415 288.1254(5) that are deducted from or otherwise reduce federal taxable income for the taxable year. 416

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417	15. The amount taken as a credit for the taxable year
418	pursuant to s. 220.194.
419	16. The amount taken as a credit for the taxable year under
420	s. 220.196. The addition in this subparagraph is intended to
421	ensure that the same amount is not allowed for the tax purposes
422	of this state as both a deduction from income and a credit
423	against the tax. The addition is not intended to result in
424	adding the same expense back to income more than once.
425	17. The amount taken as a credit for the taxable year
426	pursuant to s. 220.198.
427	18. The amount taken as a credit for the taxable year
428	pursuant to s. 220.197.
429	Section 5. Subsection (7) of section 624.509, Florida
430	Statutes, is amended to read:
431	624.509 Premium tax; rate and computation
432	(7) Credits and deductions against the tax imposed by this
433	section shall be taken in the following order: deductions for
434	assessments made pursuant to s. 440.51; credits for taxes paid
435	under ss. 175.101 and 185.08; credits for income taxes paid
436	under chapter 220 and the credit allowed under subsection (5),
437	as these credits are limited by subsection (6); the credit
438	allowed under s. 624.51057; the credit allowed under s. 220.197;
439	and all other available credits and deductions.
440	Section 6. (1) The Department of Revenue may, and all
441	conditions are deemed met to, adopt emergency rules under s.
442	120.54(4), Florida Statutes, for the purpose of implementing
443	provisions related to the Main Street Historic Tourism and
444	Revitalization Act.
445	(2) Notwithstanding any other law, emergency rules adopted

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COMMITTEE AMENDMENT

Florida Senate - 2022 Bill No. SB 1310

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446	under this section are effective for 6 months after adoption and			
447	may be renewed during the pendency of procedures to adopt			
448	permanent rules addressing the subject of the emergency rules.			
449	(3) This section shall take effect upon this act becoming a			
450	law and expires July 1, 2023.			
451	Section 7. This act applies to taxable years beginning and			
452	for qualified expenses incurred on or after January 1, 2023.			
453	Section 8. This act shall take effect January 1, 2023.			
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455	======================================			
456	And the title is amended as follows:			
457	Delete everything before the enacting clause			
458	and insert:			
459	A bill to be entitled			
460	An act relating to the Florida Main Street Program and			
461	historic preservation tax credits; creating s.			
462	220.197, F.S.; providing a short title; defining			
463	terms; specifying eligibility requirements for			
464	receiving specified tax credits for taxpayers that			
465	rehabilitate certified historic structures; specifying			
466	requirements for taxpayers claiming or transferring			
467	specified tax credits; specifying requirements for the			
468	Division of Historical Resources of the Department of			
469	State for evaluating and certifying applications for			
470	specified tax credits; specifying the amount of tax			
471	credits; providing construction; authorizing the			
472	carryforward, sale, and transfer of tax credits;			
473	providing the Department of Revenue and the division			
474	audit and examination powers for specified purposes			



475 related to certified rehabilitation expenses; 476 requiring the return of forfeited tax credits under 477 certain circumstances; providing penalties; requiring 478 the Department of Revenue to provide specified annual 479 reports to the Legislature; providing duties of the 480 Department of Revenue; authorizing the Department of 481 Revenue and the division to adopt rules; amending s. 482 213.053, F.S.; authorizing the Department of Revenue 483 and the Secretary of the Department of the Interior of 484 the United States to make certain information 485 available for specified purposes; amending s. 220.02, 486 F.S.; revising the order in which tax credits against 487 the corporate income tax credit or the franchise tax 488 are applied; amending 220.13, F.S.; revising the 489 definition of the term "adjusted federal income"; 490 amending s. 624.509, F.S.; revising the order in which 491 credits and deductions against the insurance premium 492 tax are applied; authorizing the Department of Revenue 493 to adopt emergency rules to implement certain 494 provisions; providing for expiration of that 495 authority; providing applicability; providing an 496 effective date.

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498 WHEREAS, historic revitalization creates highly paid local 499 construction jobs, and

500 WHEREAS, historic rehabilitation increases the value of 501 buildings and results in a growing state and local tax base, and

502WHEREAS, historic revitalization boosts heritage tourism503and creates thriving downtowns that are attractive to main



504	street businesses, and				
505	WHEREAS, reusing historic buildings creates affordable				
506	spaces for small business incubation, and				
507	WHEREAS, repurposing historic buildings saves resources and				
508	activates vacant spaces, and				
509	WHEREAS, historic rehabilitation projects leverage				
510	significant private investment, and				
511	WHEREAS, leveraging state tax incentives increases the				
512	effectiveness of federal Historic Preservation Tax Incentives				
513	and the Opportunity Zones Program to encourage the historic				
514	preservation of existing buildings, and				
515	WHEREAS, an increase in rehabilitation activity occurs when				
516	a state incentive is combined with federal Historic Preservation				
517	Tax Incentives, and				
518	WHEREAS, many historic buildings in this state need safety				
519	upgrades and other improvements that require both public and				
520	private investment to return these buildings as assets of their				
521	local communities, NOW, THEREFORE,				

SB 1310

SB 1310

By Senator Rodriguez

39-01155A-22 20221310 1 A bill to be entitled 2 An act relating to the Florida Main Street Program and historic preservation tax credits; creating s. 220.197, F.S.; providing a short title; defining terms; specifying eligibility requirements for receiving specified tax credits for taxpayers that rehabilitate certified historic structures; specifying requirements for claiming or transferring specified tax credits; specifying the amount of tax credits; ç 10 authorizing the carryforward, sale, and transfer of 11 tax credits; providing the Department of Revenue audit 12 and examination powers for specified purposes related 13 to certified rehabilitation expenses; requiring the 14 return of forfeited tax credits under certain 15 circumstances; providing penalties; requiring the 44 department to provide specified annual reports to the 16 17 Legislature; providing duties of the department; 18 authorizing the department to adopt rules; providing 19 an effective date. 20 21 WHEREAS, historic revitalization creates highly paid local construction jobs, and 22 23 WHEREAS, historic rehabilitation increases the value of 24 buildings and results in a growing state and local tax base, and 25 WHEREAS, historic revitalization boosts heritage tourism 26 and creates thriving downtowns that are attractive to main 27 street businesses, and 28 WHEREAS, reusing historic buildings creates affordable spaces for small business incubation, and 29 Page 1 of 12 CODING: Words stricken are deletions; words underlined are additions.

39-01155A-22 20221310 30 WHEREAS, repurposing historic buildings saves resources and activates vacant spaces, and 31 32 WHEREAS, historic rehabilitation projects leverage significant private investment, and 33 34 WHEREAS, leveraging state tax incentives increases the effectiveness of federal Historic Preservation Tax Incentives 35 36 and the Opportunity Zones Program to encourage the historic 37 preservation of existing buildings, and 38 WHEREAS, an increase in rehabilitation activity occurs when 39 a state incentive is combined with federal Historic Preservation 40 Tax Incentives, and 41 WHEREAS, many historic buildings in the state need safety 42 upgrades and other improvements that require both public and 43 private investment to return these buildings as assets of their local communities, NOW, THEREFORE, 45 46 Be It Enacted by the Legislature of the State of Florida: 47 48 Section 1. Section 220.197, Florida Statutes, is created to read: 49 50 220.197 The Main Street Historic Tourism and Revitalization Act; tax credits; reports.-51 52 (1) SHORT TITLE.-This act may be cited as the "Main Street 53 Historic Tourism and Revitalization Act." (2) DEFINITIONS.-As used in this section, the term: 54 55 (a) "Accredited Main Street Program" means an active 56 Florida Main Street Program or the Orlando Main Streets program, 57 provided that such program meets the Main Street America accreditation standards. An Accredited Main Street Program must: 58

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	39-01155A-22 20221310			
59	<ol> <li>Have broad-based community support for the commercial</li> </ol>			
60	district revitalization process with strong support from the			
61	public and private sectors.			
62	2. Have a developed vision and mission statement relevant			
63	to community conditions and to Main Street America's			
64	organizational stage.			
65	3. Have a comprehensive Main Street America work plan.			
66	4. Possess a historic preservation ethic.			
67	5. Have an active board of directors and committees.			
68	6. Have an adequate operating budget.			
69	7. Have a paid professional program manager.			
70	8. Conduct a program of ongoing training for staff and			
71	volunteers.			
72	9. Report key statistics.			
73	10. Be a current member of Main Street America.			
74	(b) "Certified historic structure" means a building and its			
75	structural components as defined in 36 C.F.R. s. 67.2 which is			
76	of a character subject to the allowance for depreciation			
77	provided in s. 167 of the Internal Revenue Code of 1986, as			
78	amended, and which is:			
79	1. Individually listed in the National Register of Historic			
80	Places; or			
81	2. Located within a registered historic district and			
82	certified by the United States Secretary of the Interior as			
83	being of historic significance to the registered historic			
84	district as set forth in 36 C.F.R. s. 67.2.			
85	(c) "Certified rehabilitation" means the rehabilitation of			
86	a certified historic structure that the United States Secretary			
87	of the Interior has certified to the United States Secretary of			

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 $\textbf{CODING: Words } \frac{}{\text{stricken}} \text{ are deletions; words } \underline{\text{underlined}} \text{ are additions.}$ 

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88				
89	the certified historic structure and, if applicable, consistent			
90	with the registered historic district in which the certified			
91	historic structure is located as set forth in 36 C.F.R. s. 67.2.			
92	(d) "Division" means the Division of Historical Resources			
93	of the Department of State.			
94	(e) "Florida Main Street Program" means a statewide			
95	historic preservation-based downtown revitalization assistance			
96	program created, maintained, and administered by the division			
97	under s. 267.031(5).			
98	(f) "Local program area" means the specific geographic area			
99	in which an Accredited Main Street Program is conducted as			
100	approved and maintained by the division or in which the Orlando			
101	Main Streets program is conducted.			
102	(g) "Main Street America" means a national network of			
103	grassroots organizations revitalizing historic downtown areas			
104	under the leadership of the National Main Street Center, Inc., a			
105	subsidiary of the National Trust for Historic Preservation.			
106	(h) "National Register of Historic Places" means the list			
107	of historic properties significant in American history,			
108	architecture, archeology, engineering, and culture maintained by			
109	the United States Secretary of the Interior as authorized in $54$			
110	<u>U.S.C. s. 3021.</u>			
111	(i) "Orlando Main Streets" means a historic preservation-			
112	based district revitalization program administered by the City			
113	of Orlando.			
114	(j) "Qualified expenses" means qualified rehabilitation			
115	expenditures as defined in 26 U.S.C. s. $47(c)(2)$ and structural			
116	components as defined in 26 C.F.R. s. 1.48-1(e)(2) at the time			
·	Page 4 of 12			

1	39-01155A-22 20221310			
117	of project certification by the United States Secretary of the			
118	Interior and the United States Internal Revenue Service.			
119	(k) "Registered historic district" means a district listed			
120	in the National Register of Historic Places or a district:			
121	1. Designated under general law or local ordinance and			
122	certified by the United States Secretary of the Interior as			
123	containing criteria that will substantially achieve the purposes			
124	of preserving and rehabilitating buildings of historic			
125	significance to the district; and			
126	2. Certified by the United States Secretary of the Interior			
127	as meeting substantially all of the requirements for listing a			
128	district in the National Register of Historic Places.			
129	(3) ELIGIBILITY FOR TAX CREDITTo claim and receive a tax			
130	credit under this section, a taxpayer must first apply to the			
131	department for a tax credit for qualified expenses in the amount			
132	and under the conditions and limitations provided in this			
133	section against the tax due for a taxable year under this			
134	chapter and must document that:			
135	(a) The rehabilitation is a certified rehabilitation.			
136	(b) The structure is a certified historic structure, is			
137	income-producing, is located within the state, and was			
138	rehabilitated and placed into service on or after July 1, 2022.			
139	(c) The taxpayer had an ownership interest in the certified			
140	historic structure in the year during which the certified			
141	historic structure was placed into service after the certified			
142	rehabilitation was completed.			
143	(d) The total amount of qualified expenses incurred in			
144	rehabilitating the certified historic structure exceeded \$5,000.			
145	(4) TAX CREDIT FILING REQUIREMENTSBefore claiming or			
I				

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CODING: Words stricken are deletions; words underlined are additions.

	39-01155A-22 20221310			
146	transferring a tax credit under this section, the taxpayer must			
147	provide the department with the following information:			
148	(a) An official certificate of eligibility from the			
149	division signed by the State Historic Preservation Officer or			
150	the Deputy State Historic Preservation Officer attesting that			
151	the project has been approved by the National Park Service and			
152	confirming whether the project is or is not located within a			
153	Main Street local program area.			
154				
155	"Historic Preservation Certification Application-Part 3-Request			
156	for Certification of Completed Work," signed by the National			
157	Park Service attesting that the completed rehabilitation meets			
158	the United States Secretary of the Interior's Standards for			
159	Rehabilitation and is consistent with the historic character of			
160	the property and, if applicable, the district in which the			
161	completed rehabilitation is located. The form may be obtained			
162	through the National Park Service.			
163	(c) An identification of the dates during which the			
164	certified historic structure was rehabilitated, the date the			
165	certified historic structure was first placed into service after			
166	the certified rehabilitation was completed, and evidence that			
167	the certified historic structure was placed into service after			
168	the certified rehabilitation was completed.			
169	(d) A list of total qualified expenses incurred by the			
170	taxpayer in rehabilitating the certified historic structure. For			
171	certified rehabilitations with qualified expenses that exceeded			
172	\$750,000, the taxpayer must submit an audited cost report issued			
173	by a certified public accountant that itemizes the qualified			
174	expenses incurred in rehabilitating the certified historic			
	Page 6 of 12			

	39-01155A-22 20221310_
175	structure as provided in s. 215.97.
176	(e) An attestation of the total qualified expenses incurred
177	by the taxpayer in rehabilitating the certified historic
178	structure.
179	(f) A completed Form F-1120, titled "Florida Corporate
180	Income/Franchise Tax Return," or other appropriate tax form
181	issued by the department for insurance premium tax reporting.
182	(g) The information required to be reported by the
183	department in subsection (9) to enable the department to compile
184	its annual report.
185	(5) AMOUNT OF TAX CREDITThe total tax credit claimed
186	annually may not exceed the amount of tax due after any other
187	applicable tax credits and may not exceed the following:
188	(a) Twenty percent of the total qualified expenses incurred
189	in rehabilitating a certified historic structure that has been
190	approved by the National Park Service to receive the federal
191	historic rehabilitation tax credit; or
192	(b) Thirty percent of the total qualified expenses incurred
193	in rehabilitating a certified historic structure that has been
194	approved by the National Park Service to receive the federal
195	historic rehabilitation tax credit and that is located within a
196	local program area of an Accredited Main Street Program.
197	
198	The tax credit may be used to offset the corporate income tax
199	imposed in s. 220.11 and the insurance premium tax imposed in s.
200	624.509.
201	(6) CARRYFORWARD OF TAX CREDIT
202	(a) If a taxpayer is eligible for a tax credit that exceeds
203	taxes owed, the taxpayer may carry the unused tax credit forward
1	Page 7 of 12

**CODING:** Words stricken are deletions; words <u>underlined</u> are additions.

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204				
205	(b) A carryforward is considered the remaining portion of a			
206	tax credit that cannot be claimed in the current tax year.			
207	(7) SALE OR TRANSFER OF TAX CREDIT			
208	(a) A taxpayer that incurs qualified expenses may sell or			
209	transfer all or part of the tax credit that may otherwise be			
210	claimed to another taxpayer.			
211	(b) A taxpayer to which all or part of the tax credit is			
212	sold or transferred may sell or transfer all or part of the tax			
213	credit that may otherwise be claimed to another taxpayer.			
214	(c) A taxpayer that sells or transfers a tax credit to			
215	another taxpayer must provide a copy of the certificate of			
216	eligibility together with the audited cost report to the			
217	purchaser or transferee.			
218	(d) Qualified expenses may only be counted once in			
219	determining the amount of an available tax credit, and more than			
220	one taxpayer may not claim a tax credit for the same qualified			
221	expenses.			
222	(e) There is no limit on the total number of transactions			
223	for the sale or transfer of all or part of a tax credit.			
224	(f)1. A taxpayer that sells or transfers a tax credit under			
225	this subsection and the purchaser or transferee shall jointly			
226	submit written notice of the sale or transfer to the department			
227	on a form adopted by the department no later than the 30th day			
228				
229	all of the following:			
230	a. The date of the sale or transfer.			
231	b. The amount of the tax credit sold or transferred.			
232	c. The name and federal tax identification number of the			
I				

Page 8 of 12

39-01155A-22 20221310 233 taxpayer that sold or transferred the tax credit and the 234 purchaser or transferee. 235 d. The amount of the tax credit owed by the taxpayer before 236 the sale or transfer and the amount the selling or transferring 237 taxpayer retained, if any, after the sale or transfer. 238 2. The sale or transfer of a tax credit under this 239 subsection does not extend the period for which a tax credit may 240 be carried forward and does not increase the total amount of the 241 tax credit that may be claimed. 3. If a taxpayer claims a tax credit for qualified 242 243 expenses, another taxpayer may not use the same expenses as the 244 basis for claiming a tax credit. 245 4. Notwithstanding the requirements of this subsection, a 246 tax credit earned by, purchased by, or transferred to a 247 partnership, limited liability company, S corporation, or other 248 pass-through taxpayer may be allocated to the partners, members, 249 or shareholders of that taxpayer and claimed under this section 250 in accordance with any agreement among the partners, members, or 251 shareholders and without regard to the ownership interest of the 252 partners, members, or shareholders in the rehabilitated 253 certified historic structure. 254 (g) If the tax credit is reduced due to a determination, 255 examination, or audit by the department, the tax deficiency 256 shall be recovered from the taxpayer that sold or transferred 257 the tax credit or the purchaser or transferee that claimed the 258 tax credit up to the amount of the tax credit taken. 259 (h) Any subsequent deficiencies shall be assessed against 260 the purchaser or transferee that claimed the tax credit or, in 261 the case of multiple succeeding entities, in the order of tax Page 9 of 12

CODING: Words stricken are deletions; words underlined are additions.

	39-01155A-22 20221310			
262	- credit succession.			
263	(8) AUDIT AUTHORITY; REVOCATION AND FORFEITURE OF TAX			
264	CREDITS; FRAUDULENT CLAIMS			
265	(a) The department may perform any additional financial and			
266	technical audits and examinations, including examining the			
267	accounts, books, or records of the tax credit applicant, to			
268	verify the legitimacy of the qualified expenses included in a			
269	tax credit return and to ensure compliance with this section.			
270	(b) It is grounds for forfeiture of previously claimed and			
271	received tax credits if the department determines, as a result			
272	of an audit or information received from the division or the			
273	United States Department of the Interior, that a taxpayer			
274	received a tax credit pursuant to this section to which the			
275	taxpayer was not entitled. In the case of fraud, the taxpayer			
276	may not claim any future tax credits under this section.			
277	(c) The taxpayer must return forfeited tax credits to the			
278	department and such funds shall be paid into the General Revenue			
279	<u>Fund.</u>			
280	(d) The taxpayer shall file with the department an amended			
281	tax return or such other report as the department prescribes and			
282	shall pay any required tax within 60 days after the taxpayer			
283	receives notification from the United States Internal Revenue			
284	Service that a previously approved tax credit has been revoked			
285	or modified, if uncontested, or within 60 days after a final			
286	order is issued following proceedings involving a contested			
287	revocation or modification order.			
288	(e) A notice of deficiency may be issued by the department			
289	at any time within 5 years after the date on which the taxpayer			
290	receives notification from the United States Internal Revenue			

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1	39-01155A-22 20221310				
291	Service that a previously approved tax credit has been revoked				
292	or modified.				
293	(f) If a taxpayer fails to notify the department of any				
294	change in its tax credit claimed, a notice of deficiency may be				
295	issued at any time. In either case, the amount of any proposed				
296	assessment set forth in such notice of deficiency is limited to				
297	the amount of any deficiency resulting under this section from				
298	the precomputation of the taxpayer's tax for the taxable year.				
299	(g) A taxpayer that fails to report and timely pay any tax				
300	due as a result of the forfeiture of its tax credit violates				
301	this section and is subject to applicable penalties and				
302	interest.				
303	(9) ANNUAL REPORTSEach year, based on the applications				
304	submitted and approved, the department must issue a report to				
305	the President of the Senate and the Speaker of the House of				
306	Representatives that identifies, in the aggregate, all of the				
307	following:				
308	(a) The number of employees hired during construction				
309	phases.				
310	(b) The use of each newly rehabilitated building and the				
311	expected number of employees hired.				
312	(c) The number of affordable housing units created or				
313	preserved.				
314	(d) The property values before and after the certified				
315	rehabilitations.				
316	(10) DEPARTMENT DUTIESThe department shall:				
317	(a) Establish any necessary forms required to claim a tax				
318	credit under this section.				
319	(b) Provide administrative guidelines and procedures				
I	<u>···</u>				

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	39-01155A-22 20221310					
320	required to administer this section, including rules					
321	establishing an entitlement to and sale or transfer of a tax					
322						
323						
324	administer this section.					
325	(11) RULESThe department may adopt rules to administer					
326	this section.					
327	Section 2. This act shall take effect July 1, 2022.					

Page 12 of 12

[ ]	The Florida Senate				
2/3/22 Meeting Date	APPEARANCE REC Deliver both copies of this form	0	Bill Number or Topic		
lax & Financi Committee	2 Senate professional staff conducting the	meeting	Amendment Barcode (if applicable)		
Name Melissa	Wyllie	hone	15-516-8120		
Address $\frac{906}{Street}$	Park Ave	mail 👔	Wyllie @ Floridatrust.		
Tallahass	e FL 32301 State Zip		0,7		
Speaking: Sor	Against Information <b>OR</b> Waive	e Speaking:	🕅 In Support 🔲 Against		
PLEASE CHECK ONE OF THE FOLLOWING:					
l am appearing without compensation or sponsorship.	R lam a registered lobbyist, representing: Florida Trusf		I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:		
	For Historic Pre	servat	ion		

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. df (fisenate.gov)

This form is part of the public record for this meeting.

	$\alpha / \alpha$	The Florida Senate	
	2/3/22	APPEARANCE RECOR	
F	Meeting Date	Deliver both copies of this form to Senate professional staff conducting the meeting	Bill Number or Topic
	Committee	-	Amendment Barcode (if applicable)
Name	Mark Z	Eubaly Phone.	8504430243 Historic Preservation MZubaly@comcast.nct
	"Board memi	por Florida Trust for	Historic Preservation
Address	Street 906E	Email	MZubaly@comcast.nct
	Tallahassee	FL 32301 State Zip	
	<b>Speaking:</b> For Aga	ainst 🗌 Information <b>OR</b> Waive Speal	king: 🚺 In Support 🗌 Against
	· · · · · · · · · · · · · · · · · · ·	PLEASE CHECK ONE OF THE FOLLOWI	NG:
	n appearing without npensation or sponsorship.	I am a registered lobbyist, representing:	<ul> <li>I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:</li> </ul>

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. df (fisenate. ov)

This form is part of the public record for this meeting.

	The Florida Se	enate	
Z-3-22 Meeting Date Finance r Tax	APPEARANCE Deliver both copies of the Senate professional staff conduct	nis form to	SB (316 Bill Number or Topic
Name Committee	Nest	Phone90	Amendment Barcode (if applicable)
Address 308 N Mor Street Tallaharsee	Troe St FL		vesta 1000 fof. org
City State	Zip	Waive Speaking:	In Support 🔲 Against
I am appearing without compensation or sponsorship.	PLEASE CHECK ONE OF TH Tam a registered lobbyist representing:	,	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. df (flsenate.gov)

This form is part of the public record for this meeting.

both copies of this form to ional staff conducting the meeting Phone 509-8022	10 Bill Number or Topic Amendment Barcode (if applicable)
ional staff conducting the meeting Phone 509-8022	Amendment Barcode (if applicable)
Phone	
Phone	
Email greg@wa	ypointstrat.com
32302	
·	upport 🔲 Against
K ONE OF THE FOLLOWING:	
	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.),
I Council of Shopping Centers	sponsored by:
C	32302 Zip

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules of (Ilsenate gov)

1

This form is part of the public record for this meeting.

02/03/2 Meeting Date	The Florida S APPEARANCE Deliver both copies of	RECORD	1310 Bill Nu	mber or Topic
Finance Mono Committee	Senate professional staff cond	Phone SSO	Amendment E	Barcode (if applicable)
Address 1028 E	Park ave	Email JOISN	ryne @	pittman-law
Speaking: Speaking:	State State Signation OR	Vaive Speaking:	In Support	Against
I am appearing without compensation or sponsorship.	PLEASE CHECK ONE OF T I am a registered lobbyis representing:	THE FOLLOWING:	i am not a lobby something of va	vist, but received alue for my appearance
	City of Or	rlando	(travel, meals, lo sponsored by:	odging, etc.),

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. df (fisenate.cov)

This form is part of the public record for this meeting.

21212000	The Florida Senate	00 1015
230022	APPEARANCE REC	ORD <u>SB</u> 310
Anance A- Tax	Deliver both copies of this form to Senate professional staff conducting the r	
Name Tiffany Garling	- Jackson Courty Chamber	Amendment Barcode (if applicable)
Address 4313 Lafay	effe St En	nail tiffany@jackancaudy.ca
City	FC 30446 State Zip	
Speaking: Sor	Against Information <b>OR</b> Waive	Speaking: 🚺 In Support 🔲 Against
	PLEASE CHECK ONE OF THE FOLI	_OWING:
l am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. of (flsenate. ov)

This form is part of the public record for this meeting.

2/3/2022 Méeting Date Finance = Tay Committee	The Florida Senate <b>APPEARANCE RECO</b> Deliver both copies of this form to Senate professional staff conducting the meet	Bill Number or Topic
Name MEGHAN F	MAIN STREET MARIANN	e (050) 7-18-10-22
Address 4318 Laf	Against Information OR Waive Spe	
1	PLEASE CHECK ONE OF THE FOLLOV	VING:
am appearing without compensation or sponsorship.	l am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. df (fisenate. ov)

This form is part of the public record for this meeting.

2/3 Finar	Meeting Date Meeting Date Court Tax Committee	D Senate pr	The Florida Se <b>ARANCE</b> eliver both copies of the rofessional staff conduct	<b>RECOP</b> his form to cting the meeting	g	SB 13/0 Bill Number or Topic Amendment Barcode (if applicable)
Name 📃	cach Gu	more -Jacks	ion Camty E	Phone	850-	633-2203
Address <u>Str</u>	Marianna	Ho St. FC	32446	Email	zach	Ojacksonedc.com
Cit	<b>Speaking:</b> For	State	zip ation <b>OR</b>	Waive Spea	aking:	In Support 🔲 Against
		PLEASE C	HECK ONE OF T	HE FOLLOWI	ING:	
	ppearing without nsation or sponsorship.		a registered lobbyist resenting:	,		I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf (fisenate.gov)

This form is part of the public record for this meeting.



# 2022 AGENCY LEGISLATIVE BILL ANALYSIS DEPARTMENT OF REVENUE



BILL INFORMATION		
BILL NUMBER:	SB 1310	
BILL TITLE:	Florida Main Street Program and Historic Preservation Tax Credits	
BILL SPONSOR:	Senator Rodriguez	
EFFECTIVE DATE:	07/01/2022	

### **COMMITTEES OF REFERENCE**

- 1) Commerce and Tourism
- 2) Finance and Tax
- 3) Appropriations
- 4)
- \_\_\_\_\_
- 5)

# **CURRENT COMMITTEE**

Commerce and Tourism

	SIMILAR BILLS	
BILL NUMBER:	HB 247	
SPONSOR:	Representative Salzman	

IDENTICAL BILLS	
BILL NUMBER:	
SPONSOR:	

# PREVIOUS LEGISLATION

# YEAR/BILL NUMBER/SPONSOR/LAST ACTION:

BILL ANALYSIS INFORMATION	
DATE OF ANALYSIS:	01/11/2022
AGENCY CONTACT:	Office of Legislative and Cabinet Services (850) 617-8324

## POLICY ANALYSIS

## 1. ANALYSIS OF EACH SECTION THAT AFFECTS THE DEPARTMENT OF REVENUE.

Section 1. The Main Street Historic Tourism and Revitalization Act; tax credits; reports. (pp. 2-12):

### **PRESENT SITUATION**

There does not currently exist a credit against corporate income tax or insurance premium tax for a taxpayer that has incurred qualified expenses rehabilitating certified historic structures.

### **EFFECT OF THE BILL**

The bill creates s. 220.197, F.S., the "Main Street Historic Tourism and Revitalization Act," which provides a tax credit against corporate income tax imposed in s. 220.11, F.S., and insurance premium tax imposed in s. 624.509, F.S., for taxpayers with qualified expenses for rehabilitating certified historic structures in which they have an ownership interest.

### Eligibility and Filing Requirements

The bill provides that a taxpayer must apply to the Department for a tax credit before taking a credit on their return. With respect to qualified rehabilitation expenditures, a taxpayer must document that:

- The rehabilitation is a certified rehabilitation.
- The structure is a certified historic structure, is income-producing, is located within the state, and was rehabilitated and placed into service on or after July 1, 2022.
- The taxpayer had an ownership interest in the certified historic structure in the year during which the certified historic structure was placed into service after the certified rehabilitation was completed.
- The total amount of qualified expenses incurred in rehabilitating the certified historic structure exceeded \$5,000.

Before claiming or transferring a tax credit, a taxpayer must provide the Department with the following documentation:

- An official certificate of eligibility from the Division of Historical Resources of the Department of State (hereinafter "Division") signed by the State Historic Preservation Officer or the Deputy State Historic Preservation Officer attesting that the project has been approved by the National Park Service and confirming whether the project is or is not located within a Main Street local program area.
- National Park Service Form 10-168e (Rev. 2019), titled "Historic Preservation Certification Application-Part 3-Request for Certification of Completed Work," signed by the National Park Service attesting that the completed rehabilitation meets the United States Secretary of the Interior's Standards for Rehabilitation and is consistent with the historic character of the property and, if applicable, the district in which the completed rehabilitation is located.
- An identification of the dates during which the certified historic structure was rehabilitated, the date the certified historic structure was first placed into service after the certified rehabilitation was completed, and evidence that the certified historic structure was placed into service after the certified rehabilitation was completed.
- A list of total qualified expenses incurred by the taxpayer in rehabilitating the certified historic structure. For certified rehabilitations with qualified expenses that exceeded \$750,000, the taxpayer

must submit an audited cost report issued by a certified public accountant that itemizes the qualified expenses incurred in rehabilitating the certified historic structure as provided in s. 215.97, F.S. (*Florida Single Audit Act*).

- An attestation of the total qualified expenses incurred by the taxpayer in rehabilitating the certified historic structure.
- A completed Form F-1120 (*Florida Corporate Income/Franchise Tax Return*) or other appropriate tax form issued by the Department for insurance premium tax reporting.
- The information required to be reported by the Department to enable the Department to compile its annual report based on the tax credit applications submitted and approved.

### Amount of Tax Credit

The total tax credit claimed annually may not exceed the amount of tax due after any other applicable tax credits and may not exceed the following:

- Twenty percent of the total qualified expenses incurred in rehabilitating a certified historic structure that has been approved by the National Park Service to receive the federal historic rehabilitation tax credit; or
- Thirty percent of the total qualified expenses incurred in rehabilitating a certified historic structure that has been approved by the National Park Service to receive the federal historic rehabilitation tax credit and that is located within a local program area of an Accredited Main Street Program (which includes the Orlando Main Streets program, provided that such program meets the Main Street America accreditation standards).

### Carryforward of Tax Credit

If a taxpayer is eligible for a tax credit that exceeds taxes owed, the bill provides that the taxpayer may carry the unused tax credit forward for a period of up to 10 years.

### Sale or Transfer of Tax Credit

The bill provides that there is no limit on the total number of transactions for the sale or transfer of all or part of a tax credit. A taxpayer may sell or transfer all or part of the tax credit that may otherwise be claimed to another taxpayer. A taxpayer to which all or part of the tax credit is sold or transferred may sell or transfer all or part of the tax credit or transferred may sell or transfer all or part of the tax credit that may otherwise be claimed to another taxpayer.

A taxpayer that sells or transfers a tax credit to another taxpayer must provide a copy of the certificate of eligibility issued by the Division, together with the audited cost report to the purchaser or transferee.

Qualified expenses may only be counted once in determining the amount of an available tax credit, and more than one taxpayer may not claim a tax credit for the same qualified expenses. If a taxpayer claims a tax credit for qualified expenses, another taxpayer may not use the same expenses as the basis for claiming a tax credit.

A taxpayer that sells or transfers a tax credit and the purchaser or transferee must jointly submit written notice of the sale or transfer to the Department, on a form adopted by the Department, no later than the 30th day after the date of the sale or transfer. The notice must include all of the following:

- The date of the sale or transfer.
- The amount of the tax credit sold or transferred.

- The name and federal tax identification number of the taxpayer that sold or transferred the tax credit and the purchaser or transferree.
- The amount of the tax credit owed by the taxpayer before the sale or transfer and the amount the selling or transferring taxpayer retained, if any, after the sale or transfer.

The sale or transfer of a tax credit does not extend the period for which a tax credit may be carried forward and does not increase the total amount of the tax credit that may be claimed.

A tax credit earned, purchased by, or transferred to a partnership, limited liability company, S corporation, or other pass-through taxpayer may be allocated to the partners, members, or shareholders and without regard to the ownership interest of the partners, members, or shareholders in the rehabilitated certified historic structure.

If the tax credit is reduced due to a determination, examination, or audit by the Department, the tax deficiency shall be recovered from the taxpayer that sold or transferred the tax credit or the purchaser or transferee that claimed the tax credit up to the amount of the tax credit taken. Any subsequent deficiencies will be assessed against the purchaser or transferee that claimed the tax credit or, in the case of multiple succeeding entities, in the order of tax credit succession.

### Audit Authority

The bill provides that the Department may perform any additional financial and technical audits and examinations, including examining the accounts, books, or records of the tax credit applicant, to verify the legitimacy of the qualified expenses included in a tax credit return and to ensure compliance with s. 220.197, F.S.

It is grounds for forfeiture of previously claimed and received tax credits if the Department determines, as a result of an audit or information received from the Division or the United States Department of the Interior, that a taxpayer received a tax credit pursuant to this section to which the taxpayer was not entitled. In the case of fraud, the taxpayer may not claim any future tax credits under this section.

The taxpayer must return forfeited tax credits to the Department and such funds are to be paid into the General Revenue Fund.

The taxpayer must file an amended return and pay any required tax within 60 days after the taxpayer receives notification from the Internal Revenue Service (IRS) that a previously approved tax credit has been revoked or modified, if uncontested, or within 60 days after a final order is issued following proceedings involving a contested revocation or modification order.

The bill provides that a notice of deficiency may be issued by the Department at any time within 5 years after the date on which the taxpayer receives notification from the IRS that a previously approved tax credit has been revoked or modified.

If a taxpayer fails to notify the Department of any change in its tax credit claimed, a notice of deficiency may be issued at any time. In either case, the amount of any proposed assessment set forth in such notice of deficiency is limited to the amount of any deficiency resulting under s. 220.197, F.S., from the precomputation of the taxpayer's tax for the taxable year.

A taxpayer that fails to report and timely pay any tax due as a result of the forfeiture of its tax credit violates s. 220.197, F.S., and is subject to applicable penalties and interest.

### Annual Report

Each year, based on the applications submitted and approved, the Department must submit an annual report to the President of the Senate and the Speaker of the House of Representatives that identifies, in the aggregate, all of the following:

- The number of employees hired during construction phases.
- The use of each newly rehabilitated building and the expected number of employees hired.
- The number of affordable housing units created or preserved.
- The property values before and after the certified rehabilitations.

### Department Duties

The bill provides that the Department must:

- Establish any necessary forms required to claim a tax credit under s. 220.197, F.S.
- Provide administrative guidelines and procedures required to administer s. 220.197, F.S., including rules establishing an entitlement to and sale or transfer of a tax credit.
- Provide examination and audit procedures required to administer s. 220.197, F.S.

### Rule Authority

The bill provides that the Department may adopt rules to administer s. 220.197, F.S.

Section 2. (p. 12): This act shall take effect July 1, 2022.

# 2. DOES THE DEPARTMENT EXPECT TO DEVELOP, ADOPT, MODIFY OR ELIMINATE ANY RULES, REGULATIONS, POLICIES, OR PROCEDURES?

If yes, explain:	New rules and forms would need to be promulgated to administer the tax credit.
Rule(s) impacted (provide references to F.A.C., etc.):	Rule Chapter 12C-1, F.A.C.

## 3. WHAT IS THE POSITION OF AFFECTED CITIZENS OR STAKEHOLDER GROUPS? N/A

## 4. DOES THE BILL REQUIRE THE DEPARTMENT TO SUBMIT, MODIFY OR DELETE ANY REPORTS, STUDIES OR PLANS? ⊠ YES □ NO

If yes, provide a description:	The Department must issue a report to the President of the Senate and the Speaker of the House of Representatives identifying (a) the number of employees hired during construction phases; (b) the use of each newly rehabilitated building and the expected number of employees hired; (c) the number of affordable housing units created or preserved; and (d) the property values before and after the certified rehabilitations.
Date Due:	Annually, but no specific date is provided in the bill
Bill Section Number(s):	Section 1.

## 5. ARE THERE ANY GUBERNATORIAL APPOINTMENTS OR CHANGES TO EXISTING BOARDS, TASK FORCES, COUNCILS, COMMISSIONS, ETC. REQUIRED BY THIS BILL?

Board:	
Board Purpose:	
Who Appoints:	
Changes:	
Bill Section Number(s):	

## FISCAL ANALYSIS

6. DOES THE BILL HAVE A FISCAL IMPACT TO LOCAL GOVERNMENT? The Department of Revenue does not conduct this analysis. The Revenue Estimating Conference will determine the revenue impact, if any, to local governments.

### 7. DOES THE BILL HAVE A FISCAL IMPACT TO STATE GOVERNMENT?

Revenues:	The Department of Revenue does not conduct this analysis. The Revenue Estimating Conference will determine the revenue impact, if any, to state government.
Expenditures: (Department of Revenue expenditures and operational	□ NO IMPACT □ LESS THAN \$25,000 ⊠ MORE THAN \$25,000 □ UNABLE TO DETERMINE □ OPERATIONAL IMPACT ONLY
<i>impacts)</i> Does the legislation contain an appropriation to the Department?	□ YES ⊠ NO

- 8. DOES THE BILL HAVE A FISCAL IMPACT TO THE PRIVATE SECTOR? The Department of Revenue does not conduct this analysis.
- DOES THE BILL INCREASE OR DECREASE TAXES, FEES OR FINES? The Department of Revenue does not conduct this analysis. The Revenue Estimating Conference will determine the revenue impact on state and local government, if any.

### TECHNOLOGY IMPACT

If any, see attached Fiscal Impact Analysis.

### FEDERAL IMPACT

If any, see Additional Comments section below.

### ADDITIONAL COMMENTS

10. STATUTE(S) AFFECTED: Section 220.197, F.S.

11. HAS BILL LANGUAGE BEEN ANALYZED EARLIER THIS SESSION? VES D NO

If no, go to #12. If yes:

- A. Identify bill number or source. HB 247
- B. Were issues/problems identified? ⊠ YES □ NO
  - a. If yes, have they been resolved?  $\Box$  YES  $\boxtimes$  NO If no, briefly explain.

This bill is nearly identical to HB 247.

C. Are new issues/problems created?  $\Box$  YES  $\boxtimes$  NO If yes, briefly identify.

## 12. DOES THE BILL PRESENT DIFFICULTY IN IMPLEMENTATION, ADMINISTRATION OR ENFORCEMENT? IN YES INO

## If yes, describe administrative problems, technical errors, or other difficulties:

- Credits for corporate income tax and insurance premium tax usually begin with "taxable years beginning on or after January 1, 20XX." It is unclear with which taxable year this tax credit may begin to be claimed.
- The bill does not provide for a cooperative agreement between the Department and the Division to assist in the administration of the program.
- When there is a credit provision in Chapter 220, F.S., there is generally a corresponding addition in s. 220.13, F.S. This prevents a taxpayer from taking the item/expense as a deduction from federal income and Florida income, and then also taking the same item/expense as a credit against Florida corporate income tax.

Although the bill implies that a taxpayer has earned a federal rehabilitation tax credit, the bill does not require a taxpayer to claim a federal rehabilitation credit pursuant to Internal Revenue Code s. 47 on its corresponding federal return as a condition of earning a tax credit under s. 220.197, F.S. [By contrast, s. 220.196, F.S., provides, in part, that a taxpayer is eligible for the research and development tax credit if the taxpayer claims and is allowed a research credit under Internal Revenue Code s. 41.]

Therefore, it is unclear if there should be a corresponding addback to federal taxable income for the amount of the Florida tax credit. [A taxpayer that earns a federal rehabilitation credit must reduce its basis in the rehabilitated asset, thereby reducing its depreciation deduction for the amount of the federal credit. In such case, an addback on the Florida return would not be necessary.]

• When a credit is provided against the insurance premium tax, language is generally included to ensure the benefit of the credit is not foregone as a result of an increase in the amount of retaliatory tax due. For example, ss. 624.51055, 624.51056, and 624.51057, F.S., state in part:

An insurer claiming a credit against insurance premium tax liability under this section shall not be required to pay any additional retaliatory tax levied pursuant to s. 624.5091 as a result of claiming such credit. Section 624.5091 does not limit such credit in any manner.

- The bill does not amend s. 220.02(8), F.S., to state in which order the tax credit is to be claimed against corporate income tax relative to other credits that may be claimed against corporate income tax.
- The bill does not amend s. 624.509(7), F.S., to state in which order the tax credit is to be claimed against insurance premium tax relative to other credits that may be claimed against insurance premium tax.

• The Department requests emergency rulemaking authority for this bill. The following language is recommended:

(1) The Department of Revenue is authorized, and all conditions are deemed met, to adopt emergency rules pursuant to s. 120.54(4), Florida Statutes, for the purposes of administering this act.

(2) Notwithstanding any other law, emergency rules adopted pursuant to subsection (1) are effective for 6 months after adoption and may be renewed during the pendency of procedures to adopt permanent rules addressing the subject of the emergency rules.
 (3) This section shall take effect upon this act becoming a law and expires July 1, 2023.

- <u>Lines 114-118</u>: The bill provides a definition for "qualified expenses" by way of references to the Internal Revenue Code and Treasury Regulations. However, the Department does not have expertise or familiarity with these sections with respect to rehabilitation of historic structures.
- <u>Lines 129-144</u>: It is unclear if there is an intended deadline for filing an application with the Department.
   If a taxpayer requested an extension of time to file its return for corporate income tax purposes, would it be permitted to file an application for a tax credit during the extension period?
- Lines 136-138, 139-142, 163-168: The bill makes several references to when the certified historic structure that is being rehabilitated was placed into service after the certified rehabilitation was completed. The bill does not provide a definition of "placed into service." It is also unclear what evidence would prove that the certified historic structure was placed into service after the certified rehabilitation was completed.

Lines 136-138 also state that the certified historic structure must be "rehabilitated and placed into service on or after July 1, 2022." It is unclear if the rehabilitation may begin before July 1, 2022.

- Lines 139-142: A taxpayer must document that it had an ownership interest in the certified historic structure in the year during which the certified historic structure was placed into service after the certified rehabilitation was completed. The bill does not provide a definition of "ownership interest." It is unclear if a taxpayer with a marginal percentage of ownership in the certified historic structure is eligible to claim a tax credit.
- <u>Lines 145-184</u>: The bill provides that before claiming or transferring a tax credit, a taxpayer is required to provide the Department with certain information. It is unclear if this information must also be provided to the Department before a taxpayer claims a tax credit that was carried forward or before the purchaser of a transferred tax credit claims a tax credit on its return.
- <u>Lines 154-162</u>: The bill specifies that a taxpayer must use National Park Service Form 10-168e (Rev. 2019) as part of the required information from the taxpayer to the Department. It is unclear how often the National Park Service revises its forms. If the form is revised, it is unclear if a taxpayer will be able to easily obtain the "Rev. 2019" version of the form as required by the bill.

The following language is suggested to replace Line 154:

## (b) National Park Service Form 10-168e (Rev. 2019, or as revised), titled

 <u>Lines 176-178</u>: The bill provides that before claiming or transferring a tax credit, a taxpayer is required to provide the Department with an attestation of the total qualified expenses incurred by the taxpayer in rehabilitating the certified historic structure. However, the bill does not provide what is to be included in the attestation (e.g., specific statements with respect to the total qualified expenses). • <u>Lines 179-181</u>: The bill provides that before claiming or transferring a tax credit, a taxpayer is required to provide the Department with a completed Form F-1120 (*Florida Corporate Income/Franchise Tax Return*) or other appropriate tax form issued by the Department for insurance premium tax reporting.

It is unclear if the F-1120 in question is the form that the taxpayer intends to file for the taxable year in which it intends to take the tax credit. It is unclear whether the "other appropriate tax form" for insurance premium tax reporting refers to Form DR-908 (*Insurance Premium Taxes and Fees Return*).

- <u>Lines 185-187</u>: The bill provides that the total tax credit claimed annually may not exceed the amount of tax due after any other applicable tax credits and may not exceed specified amounts as described in Lines 188-196. It is unclear if "other applicable tax credits" means the tax credits listed in s. 220.02(8), F.S., or s. 624.509(7), F.S.
- <u>Lines 198-200</u>: The bill provides that the tax credit may be used to offset the corporate income tax imposed in s. 220.11, F.S., and the insurance premium tax imposed in s. 624.509, F.S.

Franchise tax, however, is imposed on banks and savings associations in s. 220.63, F.S.; therefore, the bill appears to exclude banks and savings associations from participating in the tax credit program. It is unclear if this was the sponsor's intent.

Also, other tax credits that may be taken against corporate income tax or insurance premium tax specify that the insurer must take the credit against insurance premium tax only, not against both taxes, as is implied in the bill. Insurance companies may not receive a benefit, or full benefit, of claiming a corporate income tax credit against corporate income tax because the credit allowed against their insurance premium tax for paying corporate income tax may be reduced.

• <u>Line 204:</u> Because corporate income taxpayers may have short years (i.e., years that are less than 12 consecutive months), the line should read:

for a period of up to 10 taxable years

 <u>Lines 207-262</u>: Regarding transfers of credits, the bill refers to "taxpayers" selling or transferring credits. The term "taxpayer" is defined in s. 220.03(1)(z), F.S., to mean "any corporation subject to the tax imposed by this code and includes all corporations for which a consolidated return is filed under s. 220.131, F.S."

However, the bill also provides in Lines 245-253 that "a credit earned, purchased by, or transferred to a partnership, limited liability company, S corporation, or other pass-through taxpayer may be allocated to the partners, members, or shareholders of that taxpayer and claimed under this section in accordance with any agreement among the partners, members, or shareholders and without regard to the ownership interest of the partners, members, or shareholders in the rehabilitated certified historic structure."

The bill language is contrary to the definition of taxpayer in the Income Tax Code. It is unclear if a person or entity that is not subject to corporate income tax or insurance premium tax (i.e., not a taxpayer pursuant to s. 220.03(1)(z), F.S.) is permitted to earn, transfer, or sell a tax credit (e.g., an S corporation that does not choose to be taxed as a C corporation).

- Lines 265-269: The Department is authorized to perform audits to verify the legitimacy of the qualified expenses included in a tax credit return, but the Department lacks the expertise and experience to perform such audits. The sponsor may wish to consider having the Division perform these audits or direct that experts from the Division be available to assist the Department with these audits.
- Lines 270-276: The bill provides that it is grounds for forfeiture of previously claimed and received tax
  credits if the Department determines, as a result of an audit or information received from the Division or

the United States Department of the Interior, that a taxpayer received a tax credit pursuant to this section to which the taxpayer was not entitled. It is unclear how the Department would receive information from the Division or the United States Department of the Interior, as the bill does not provide for information sharing among the three entities.

It should be noted that pursuant to s. 213.053, F.S., the Department only has information sharing authority with the Division of Corporations of the Department of State. Section 213.053(6), F.S., provides that the Department may make information available to the Secretary of the Department of the Interior "to comply with any formal agreement for the mutual exchange of state information with the Internal Revenue Service of the United States, the Department of the Interior of the United States, or any state."

- <u>Lines 288-298</u>: If a taxpayer has a federal rehabilitation tax credit that has been revoked or modified, the taxpayer's federal income may not necessarily change (i.e., there may or may not be a deficiency for Florida tax purposes). The sentence on Lines 295-298 refers to a "precomputation" of tax, but it is not clear if the Department is supposed to have kept a precomputation of tax number on file in the event of a taxpayer's federal tax revocation or modification.
- <u>Lines 303-315</u>: The bill provides that the Department is to prepare an annual report, but does not specify a date that the report is due.
- Lines 308-309, 310-311: In the required annual report, the Department is directed to supply numbers with respect to "employees hired." It is unclear what that term means in these contexts. During construction, does the number of employees hired include existing employees of construction companies or only newly-hired employees? After the historic structure is rehabilitated, will the Department be expected to report the actual number of employees hired, as compared to the expected number of employees hired for report purposes?
- <u>Lines 312-313</u>: In the required annual report, the Department is directed to identify the number of affordable housing units created or preserved. The bill does not define the term "affordable housing unit."

### 13. OTHER:

• <u>Line 235:</u> The word "owed" is used, but the word "owned" is probably more appropriate. The line should read:

d. The amount of the tax credit owned by the taxpayer before

### 2022 DEPARTMENT OF REVENUE FISCAL (OPERATIONAL) IMPACT ANALYSIS

Bill number SB 1310

 Short title
 Florida Main Street Program and Historic Preservation Tax Credits

 Bill sponsor
 Senator Rodriguez

Date of Analysis: January 6, 2022

Agency Contact: Office of Legislative and Cabinet Services

Telephone: (850) 617-8324

Estimate amounts required to administer the bill's provisions by appropriation categories (Salaries & Benefits, OPS, Expenses, Operating Capital Outlay, etc.)

I. FISCAL IMPACT ON STATE AGENCY:	(FY 21-22) \$ / FTE	(FY 22-23) \$ / FTE	(FY 23-24) \$ / FTE	(FY 24-25) \$ / FTE
	ue estimates will I	be provided by the	Revenue Estimatin	g Conference.
B. EXPENDITURES:				
1. Recurring	\$0	\$0	\$0	\$0
FTE				
Salaries				
OPS				
Expense				
HR Contract				
Contracted Services				
2. Non-Recurring	\$250,772	\$0	\$0	\$0
OPS				
Expense				
000				
Contracted Services	\$250,772			
C. TOTAL:	\$250,772	\$0	\$0	\$0
GR				
TF				

## II. EXPLANATION OF COST ANALYSIS (Include methodology and assumptions):

The proposed bill creates section 220.197, F.S., 'The Main Street Historic Tourism and Revitalization Act.' This program would provide a tax credit against corporate income tax and insurance premium tax for gualified expenses incurred in the rehabilitation of a certified historic structure.

The Department of Revenue is required to approve the taxpayer's eligibility for the credit. Taxpayers will be required to submit documentation to establish:

- 1. the rehabilitation is to a certified historic structure that has been certified as being consistent with the historic character of the certified historic structure and, if applicable, consistent with the registered historic district in which the historic structure is located under 36 C.F.R., s. 67.2.
- the structure is a building and its structural components, as defined in 36 C.F.R., s. 67.2, can be depreciated under s. 167, I.R.C., and individually listed in the National Register of Historic Places, or located within a registered historic district and certified by the United States Secretary of the Interior as being of historic significance to the registered historic district as set forth in 36 C.F.R., s. 67.2.
- 3. the taxpayer has ownership interest in the structure in the year in which it was placed into service after the rehabilitation was completed.
- 4. that qualified rehabilitation expenditures, as defined in 26 U.S.C., s. 47(c)(2) and structural components, as defined in 26 C.F.R., s. 1.48-1(e)(2) at the time of the project certification by United States Secretary of the Interior and the Internal Revenue Service exceeds \$5,000.

Before a taxpayer can claim or transfer a credit, the following documentation must be provided to the Department:

- 1. a Florida Division of Historical Resources, Department of State, certificate of eligibility attesting that the project was approved by the National Park Service and confirming whether or not the project is located in a Main Street local program area.
- 2. a National Park Service Form 10-168(e) signed by the National Park Service attesting that the completed rehabilitation meets the United States Secretary of the Interior Standards for Rehabilitation and is consistent with the historic character of the property, and if applicable, the district in which rehabilitation was completed.
- 3. a list of qualified rehabilitation expenses [26 U.S.C., s. 47(c)(2)] and expenses for structural components [26 CFR, s. 1.48-1(e)(2)]. If expenses exceed \$750,000, an audited cost report itemizing the qualified expenses per the Florida Single Audit Act must be submitted.
- 4. attestation of the total qualified expenses incurred in the rehabilitation of the structure.
- 5. Corporate Income/Franchise Tax Return, Form F-1120, or Insurance Premium Taxes and Fees Return, Form DR-908, or other applicable form.

Credit is 20% of qualified expenses incurred in the rehabilitation of a certified historic structure that has been approved by the National Park Service to receive the federal historic rehabilitation tax credit OR 30% of the total qualified expenses incurred in the rehabilitation of a certified historic structure that has been approved by the National Park Service to receive the federal historic rehabilitation tax credit that is located within a local program area of an Accredited Main Street Program or Orlando Main Streets program.

Any unused amount may be carried forward for a period up to 10 years.

The Department will be required to submit annual reports to the President of the Senate and the Speaker of the House of Representatives that identifies the:

- Number of employees hired during construction phases
- Use of each newly rehabilitated building and the number of employees hired
- Number of affordable housing units created or preserved
- Property values before and after the rehabilitation

Provides for an effective date of July 1, 2022.

### Business Technology Office- System for Unified Tax (SUNTAX): FY 21/22 \$216,132 Contractor Hours + \$32,000 vendor BSWA + \$2,640 vendor Fairfax Software (Non-Recurring)

This bill will require approximately 2,324 contractor hours (at \$93 per hour) and 1,398 in-house hours to provide the necessary modifications to Revenue's System for Unified Tax (SUNTAX). These hours will be utilized as follows:

2,324 Contractor Hours (Non-recurring) - Gather requirements and design; perform technical testing

- Information Services .NET Team (1,885 hours)
  - Create: NET Website; upload/virus scan; workflow/admin screen; letters; reports, SAPRFC to CRM; voucher files; MeFAdmin/Submission details
  - Modify MeF102 and MeF110

- Information Services SUNTAX Team (439 hours) Gather requirements and design; update technical specifications; perform technical testing
  - Update F-1120 and DR-908 file descriptions and pre-processor and load programs
     Gather Requirements & Design (4)
  - Modify F-1120 and DR-908 sales order logic
  - Update ZF2220 and ZBDPI calculations
  - Modify batch jobs
  - Create new activity type in AMS
  - Update status and amounts on .NET
  - Modify ZSD\_CIT, ZSD\_SORD, and ZSD\_KONV
  - Modify tables
  - Modify application RFCs

### 1,398 In-House Hours (Non-recurring)

- Electronic Data Interchange (EDI)/Extensible Markup Language (XML) Team (252 hours) -Gather requirements and design; update functional specifications; perform functional testing
  - Modify: Corporate Income Tax (CIT) MeF: Alternative Forms Guide & F-1120 PDF; Insurance Premium Tax (IPT) XML
- Return and Revenue Processing Team (724 hours) Gather requirements and design; modify functional specifications; perform functional testing
  - Modify: Insurance Premium Tax (IPT) Web File and Pay site for DR-908; Image Management System (IMS) for F-1120 paper return; Image Management System (IMS) for DR-908 paper return; e-Viewer for F-1120 paper return
- Payment and Fund Distribution Team (57 hours) Gather requirements and design; modify functional specifications; perform functional testing
  - Create new .NET/Florida Tax Credit application and .NET/Florida Tax Credit Scholarship Program reports
  - Update credit tracking configuration and credit tracking table and programming
- Receivables Management and Return Reconciliation Team (84 hours) Gather requirements and design; modify functional specifications; perform functional testing
  - Update F-1120 and DR-908 file descriptions and F-1120 and DR-908 pre-processor and load programs
    - Modifications to sales order logic for F-1120 and DR-908
    - Update ZF2220 and ZBDPI calculations
    - Update F-1120 and DR908 sales order configuration
- Data Support Services Team (48 hours) Gather requirements and design; modify functional specifications; perform functional testing
  - Modify existing reports and existing BW extractor
- Compliance and Refunds Team (68 hours) Gather requirements and design; modify functional specifications; perform functional testing
  - Create new activity type in AMS
- Information Services .NET Team (124 hours) Gather requirements and design; perform technical testing
  - Create new DR-EIC template with rules and edits
    - Modify RIS export ; SunRise; Mef eViewer
- Information Services SUNTAX Team (41 hours) Gather requirements and design; update technical specifications; perform technical testing
  - Modify forms approval

## Revenue's e-Services Applications – FY 21/22 \$32,000 (Non-Recurring)

Revenue's e-Services vendor, Baca, Stein, White and Associates, Inc. (BSWA) will modify the Insurance Premium Tax (IPT) Web File and Pay and XML SecureNet applications and databases. The modifications are classified as moderate changes and will cost an estimated \$32,000 (\$22,000 for Web File and Pay, \$10,000 for XML SecureNet).

### Revenue's IMS System – FY 21/22 \$2,640 (Non-Recurring)

Revenue's IMS vendor, FairFax Software, Inc., will require 16 hours (at \$165 per hour) to modify the system to update Forms DR-908 (Schedule III) and F-1120 (Schedule V).

### Tax Information Publication (TIP) and Forms

A Tax Information Publication (TIP) will be posted to the Department's TIP website using existing resources.

Corporate income tax reporting forms (F-1120, and instructions) and insurance premium tax reporting forms (DR-908 and DR-908N) will be revised using existing resources.

### **Revenue Accounting**

The tracking of this proposed credit would have an impact for the process. Existing personnel will assist in the review of applications and related correspondence; posting of approved credits to SAP-CRM credit tracking; and provide information to the Program and Executive Offices for Legislative reporting.

#### Return and Revenue Processing

Using current resources, implementation of the bill will result in a minimal operation impact, as members of RRP's three sub-processes may need to participate in user acceptance testing related to application platform changes relating to the new credits. Sub-process job aids may require editing and depending on the complexity of the changes, training may be required. Job aids will need to be developed for the new application to manage the new credits. Additionally, RRP will experience an operational impact linked to testing and validating the modified tax documents and tax returns.

### **Program Training**

Program Training will update the corporate income tax and insurance premium tax auditor training materials and notify staff of the legislative changes. These changes can be made with existing resources.

### **Taxpayer Services**

This proposed bill will result in one-time impact aiding taxpayers with questions about eligibility requirements, the application process and claiming the credits. Taxpayer Services will handle inquiries using existing resources.

### Taxpayer Education and Communication

The Taxpayer Education and Communication team will accomplish necessary actions associated with this proposed legislation through normal operational activities. Internally, this may include alerts, job aids, or intranet updates for Department staff. Externally, this may include drafting, editing, and/or contributing to taxpayer educational materials, such as tutorials, brochures, webinars, information publications, and webpage updates.

## III. Is an appropriation for the Department of Revenue provided in the bill? $\Box$ YES $\boxtimes$ NO If yes, provide amount(s) and fiscal year(s) for the appropriation.

### **IV. COMMENTS:**

There are several provisions in the bill that are unclear, including what the requirement for the number of employees in (9)(a) means (additional employees hired permanently by the company or construction employees hired temporarily, or something else). Clarification is needed on this and the other issues noted in the Department's technical bill analysis for Revenue Accounting and the Department to administer the proposed bill properly.

Costs for programming could potentially carryover to the 2022-2023 fiscal year. The proposed bill does not specify the taxable year in which taxpayers of corporate income tax and insurance premium tax may start taking the tax credit.

## **CourtSmart Tag Report**

Room: SB 110 Case No.: Type: Judge: **Caption:** Senate Finance and Tax Committee Started: 2/3/2022 9:01:53 AM Ends: 2/3/2022 10:08:24 AM Length: 01:06:32 9:01:52 AM Meeting called to order by Chair Rodriguez 9:01:57 AM Roll call by CAA Stephanie Bell-Parke 9:02:14 AM Quorum present 9:02:18 AM Comments from Chair Rodriguez 9:02:26 AM Introduction of Tab 1, SB 1186 by Chair Rodriguez 9:02:45 AM Explanation of SB 1186, Agritourism by Senator Albritton 9:03:11 AM Comments from Chair Rodriguez 9:03:24 AM Question from Senator Berman 9:03:29 AM Response from Senator Albritton 9:03:47 AM Comments from Chair Rodriguez 9:03:54 AM Lisa Ard, Florida Feed Association Ag Coalition waives in support 9:04:02 AM Lena Juarez waives in support 9:04:13 AM Howard "Gene" Adams, Florida Feed Association Ag. Coalition waives in support **9:04:19 AM** Comments from Chair Rodriguez 9:04:25 AM Senator Harrell in debate 9:05:01 AM Closure by Senator Albritton 9:05:06 AM Roll call by CAA 9:05:28 AM SB 1186 reported favorably 9:05:36 AM Introduction of Tab 2, CS/SB 952 by Chair Rodriguez 9:05:51 AM Explanation of CS/SB 952, Taxation by Senator Gruters 9:06:18 AM Comments from Chair Rodriguez 9:06:43 AM Question from Senator Cruz 9:07:32 AM Response from Senator Gruters 9:07:39 AM Follow-up question from Senator Cruz 9:08:17 AM Response from Senator Gruters **9:09:16 AM** Question from Senator Berman 9:09:22 AM Response from Senator Gruters 9:09:58 AM Follow-up guestion from Senator Berman 9:10:05 AM Response from Senator Gruters 9:10:23 AM Follow-up guestion from Senator Berman 9:10:37 AM Response from Senator Gruters 9:10:59 AM Comments from Chair Rodriguez 9:11:04 AM Genette Keely waives in opposition 9:11:10 AM Ida Eskamani, Florida Rising waives in opposition 9:11:15 AM J. Ferguson waives in opposition 9:11:21 AM Steve Poladian waives in opposition 9:11:25 AM Elizabeth Rasmussan waives in opposition 9:11:29 AM Joseph D'Elin waives in opposition 9:11:32 AM Andre Brown waives in opposition 9:11:35 AM Shawntrel Jackson waives in opposition 9:11:38 AM Angela Dowtin waives in opposition 9:11:41 AM David Bryant waives in opposition

9:11:44 AM Carolyn Johnson, Florida Chamber waives in support 9:11:52 AM Matthew Nelson waives in opposition 9:11:55 AM Carol Gamble-Buckman waives in opposition 9:11:58 AM Joanne Houghton waives in opposition 9:12:03 AM Brittni Wegmann waives in opposition 9:12:05 AM Martha Stevens waives in opposition 9:12:08 AM Sonia Johnson waives in opposition 9:12:10 AM Matthew Tomko waives in opposition 9:12:13 AM Eleano Valencia-Knight waives in opposition 9:12:17 AM Chayne Seleshi waives in opposition 9:12:20 AM Kenneth Pratt, Florida Bankers Association waives in support 9:12:26 AM Rick Myers waives in opposition 9:12:30 AM Frank Angel waives in opposition 9:12:32 AM Jeffery Mitchell waives in opposition 9:12:37 AM Comments from Chair Rodriguez 9:12:44 AM Senator Berman in debate 9:13:15 AM Senator Gruters in closure 9:13:20 AM Roll call by CAA 9:13:47 AM CS/SB 952 reported favorably 9:14:03 AM Introduction of Tab 3, SB 1090 by Chair Rodriguez 9:14:14 AM Introduction of Amendment Barcode No. 246638 by Chair Rodriguez 9:14:23 AM Explanation of Amendment by Senator Gruters 9:16:48 AM Comments from Chair Rodriguez 9:17:50 AM Question from Senator Jones 9:17:54 AM Response from Senator Gruters 9:18:14 AM Follow-up guestion from Senator Jones 9:19:09 AM Response from Senator Gruters 9:20:10 AM Question from Senator Cruz 9:21:11 AM Response from Senator Gruters **9:23:20 AM** Follow-up guestion from Senator Cruz 9:23:32 AM Response from Senator Gruters 9:23:57 AM Follow-up question from Senator Cruz 9:24:56 AM Response from Senator Gruters 9:25:03 AM Follow-up question from Senator Cruz 9:25:55 AM Response from Senator Gruters 9:27:16 AM Follow-up question from Senator Cruz 9:27:44 AM Response from Senator Gruters 9:28:46 AM Follow-up question from Senator Cruz 9:28:54 AM Response from Senator Gruters 9:30:11 AM Follow-up guestion from Senator Cruz 9:30:20 AM Response from Senator Gruters 9:31:31 AM Question from Senator Berman 9:31:37 AM Response from Senator Gruters **9:32:00 AM** Follow-up question from Senator Berman 9:32:07 AM Response from Senator Gruters **9:32:49 AM** Follow-up guestion from Senator Berman 9:33:06 AM Response from Senator Gruters **9:33:14 AM** Follow-up guestion from Senator Berman 9:33:23 AM Response from Senator Gruters **9:34:05 AM** Follow-up question from Senator Berman 9:34:12 AM Response from Senator Gruters 9:34:28 AM Follow-up question from Senator Berman

9:34:36 AM Response from Senator Gruters 9:35:38 AM Question from Senator Jones 9:35:46 AM Response from Senator Gruters 9:36:21 AM Follow-up question from Senator Jones 9:36:44 AM Response from Senator Gruters **9:37:05 AM** Follow-up guestion from Senator Jones 9:37:36 AM Response from Senator Gruters **9:37:45 AM** Follow-up guestion from Senator Jones 9:37:52 AM Response from Senator Gruters **9:38:04 AM** Follow-up guestion from Senator Jones 9:39:04 AM Response from Senator Gruters **9:40:03 AM** Follow-up question from Senator Jones 9:40:48 AM Response from Senator Gruters **9:41:04 AM** Question from Senator Berman 9:42:04 AM Response from Senator Gruters **9:42:23 AM** Follow-up guestion from Senator Berman 9:42:32 AM Response from Senator Gruters **9:42:37 AM** Follow-up question from Senator Berman 9:42:43 AM Response from Senator Gruters 9:42:54 AM Ida Eskamani, Florid Rising in opposition 9:43:05 AM Comments from Chair Rodriguez 9:43:10 AM Closure waived 9:43:13 AM Amendment adopted 9:43:24 AM Comments from Chair Rodriguez 9:43:30 AM Megan Betche waives in opposition 9:43:34 AM Richard Myers waives in opposition 9:43:37 AM Shannon Charles, Catalyst Miami waives in opposition 9:43:41 AM Justin Thames, Florida Institute of CPA's in support 9:43:46 AM Genette Keely waives in opposition 9:43:49 AM Ida Eskamani, Florida Rising waives in opposition 9:43:53 AM Karen Woodall, Florida Center for Fiscal & Economic Policy waives in opposition 9:43:58 AM David Bryant waives in opposition 9:44:00 AM Steve Poladian waives in opposition 9:44:04 AM Greg Black, International Council of Shopping Centers waives in support 9:44:21 AM Speker Elizabeth Rasmussan in opposition 9:45:21 AM Shawntrel Jackson waives in opposition 9:45:23 AM Angela Dowtin waives in opposition 9:45:25 AM Joseph D'Elin waives in opposition 9:45:29 AM Andre Brown waives in opposition 9:45:31 AM Carolyn Johnson, Florida Chamber of Commerce in support 9:45:36 AM Matthew Nelson waives in opposition 9:45:40 AM Carol Gamble Buckman waives in opposition 9:45:43 AM Britini Wegmann waives in opposition 9:45:47 AM Joanne Houghton waives in opposition 9:45:50 AM Eleana Valenia Knight waives in opposition 9:45:54 AM Speaker Matthew Tomko in opposition 9:48:12 AM Speaker Sonia Johnson in opposition 9:49:23 AM Martha Stevens waives in opposition 9:49:27 AM Speaker Cheyne Seleshi in opposition 9:50:21 AM Grace Lovett, Florida Retail Federation in support 9:50:26 AM Frank Angel waives in opposition 9:50:31 AM Jeffery Mitchell waives in opposition

- 9:50:34 AM B.D. Jogerst, Associated Industries of Florida waives in support
- 9:50:46 AM Comments from Chair Rodriguez
- 9:50:57 AM Senator Jones in debate
- 9:54:27 AM Senator Rodrigues in debate
- 9:55:44 AM Senator Cruz in debate
- 9:57:47 AM Comments from Chair Rodriguez
- 9:57:52 AM Senator Gruters in closure
- 9:58:39 AM Roll call by CAA
- 9:59:05 AM CS/SB 1090 reported favorably
- 9:59:20 AM Chair passed to Vice-chair Cruz
- 9:59:37 AM Introduction of Tab 4, 1310 by Chair Cruz
- 9:59:51 AM Explanation of SB 1310, Florida Main Street Program and Historic Preservation Tax
- Credits by Senator Rodriguez
- 10:00:23 AM Comments from Chair Cruz
- 10:00:32 AM Introduction of Amendment Barcode No. 887648 by Chair Cruz
- 10:00:38 AM Explanation of Amendment by Senator Rodriguez
- 10:00:48 AM Comments from Chair Cruz
- 10:01:00 AM Closure waived
- 10:01:03 AM Amendment adopted
- 10:01:09 AM Comments from Chair Cruz
- 10:01:16 AM Question from Senator Berman
- 10:01:21 AM Response from Senator Rodriguez
- 10:01:53 AM Comments from Chair Cruz
- 10:02:12 AM Melissa Wyllie, Florida Trust for Historic Preservation waives in support
- 10:02:22 AM Mark Zubaly, Board Member, Florida Trust for Historic Preservation waives in support
- 10:02:28 AM Speaker Jane West, 1000 Friends of Florida in support
- 10:03:36 AM Greg Black, International Council of Shopping Centers waives in support
- 10:03:50 AM Jasmyne Henderson, City of Orlando waives in support
- 10:03:56 AM Tiffany Garling, Jackson County Chamber of Commerce waives in support
- 10:04:08 AM Meghan Basford, Executive Director, Main Street Marianna waives in support
- 10:04:18 AM Zach Gilmore-Jackson, County EDC waives in support
- 10:04:27 AM Comments from Chair Cruz
- 10:04:36 AM Senator Harrell in debate
- 10:05:31 AM Chair Cruz in debate
- 10:06:05 AM Closure by Senator Rodriguez
- 10:06:11 AM Roll call by CAA
- 10:06:30 AM CS/SB 1310 reported favorably
- 10:06:42 AM Chair returned to Senator Rodriguez
- 10:06:53 AM Comments from Chair Rodriguez
- 10:07:02 AM Senator Jones moves to adjourn
- 10:07:08 AM Meeting adjourned
- 10:07:36 AM