Tab 1	SB 290	) by Ho	oper; (Simi	lar to CS/H 00037) School Bu	is Safety	
294244	A	S	RCS	JU, Hooper	Delete L.31:	02/05 02:18 PM
Tab 2	SB 868	B by All	oritton; (Co	mpare to CS/CS/H 00283) Co	onstruction Contracting	
413486	D	S	RCS	JU, Albritton	Delete everything after	02/05 06:33 PM
Tab 3	SB 1256 by Albritton; (Identical to H 06055) Telegraph Companies					
Tab 4	CS/SB	<b>914</b> by	/ BI, Brand	es; (Identical to H 07071) Co	ontingency Risk Multipliers	
<del>292098</del>	–A	S	WD	JU, Rodriguez	Delete L.17 - 21:	02/04 04:49 PM
Tab 5	SB 135	54 by B	randes; Sta	atewide Voter Registration Ap	plication	
Tab 6	Farme	r, Flore	<b>izzo (CO-I</b> l <b>es, Powell,</b> Cruelty	NTRODUCERS) Stewart, G Cruz, Book, Hooper, Mayf	Gruters, Perry, Harrell, Torres, Dia Tield, Taddeo, Rodriguez, Montford	<b>z, Albritton,</b> <b>d</b> ; (Similar to H
294316 <del>840766</del>	A A	S S	RCS WD	JU, Pizzo JU, Pizzo	Delete L.28 - 77: Delete L.77:	02/05 05:46 PM 02/05 05:46 PM
Tab 7	SB 656	5 by Piz	zo; (Identio	cal to H 01379) Arrests		
220438	A	S	RCS	JU, Pizzo	Delete L.15 - 16:	02/05 06:33 PM
Tab 8	SB 1306 by Thurston (CO-INTRODUCERS) Farmer, Cruz, Gibson; (Similar to CS/H 00811) Individual Retirement Accounts					
Tab 9	SB 159	<b>90</b> by <b>P</b>	owell; (Sim	ilar to H 01125) Juror Sanctio	ons	
487314	D	S	RCS	JU, Powell	Delete everything after	02/05 06:33 PM
Tab 10	SB 176	56 by L	ee (CO-IN	<b>FRODUCERS) Perry</b> ; (Comp	pare to CS/H 00519) Growth Managem	nent
413412	A	S	RCS	JU, Lee	Delete L.31 - 153:	02/05 02:08 PM
Tab 11	SB 946	5 by Ba	<b>xley</b> ; (Simil	ar to H 00737) Moments of S	ilence in Public Schools	
Tab 12	SB 163	<b>84</b> by <b>S</b>	targel; (Ide	entical to H 01059) Parental F	Rights	
Tab 13	SB 158	82 by S	immons; (S	Similar to CS/H 00741) Asbes	tos Trust Claims	

#### The Florida Senate

**COMMITTEE MEETING EXPANDED AGENDA** 

#### JUDICIARY Senator Simmons, Chair Senator Rodriguez, Vice Chair

MEETING DATE:	Tuesday, February 4, 2020
TIME:	12:30—2:30 p.m.
PLACE:	Toni Jennings Committee Room, 110 Senate Building

MEMBERS: Senator Simmons, Chair; Senator Rodriguez, Vice Chair; Senators Baxley, Gibson, Hutson, and Stargel

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	<b>SB 290</b> Hooper (Similar CS/H 37)	School Bus Safety; Revising civil penalties for certain violations relating to stopping for a school bus, etc. IS 01/21/2020 Favorable JU 02/04/2020 Fav/CS RC	Fav/CS Yeas 5 Nays 0
2	SB 868 Albritton (Compare CS/CS/H 283, H 897, S 1422)	Construction Contracting; Revising the manner by which certain claimants provide a notice of nonpayment to a surety; specifying the priority of certain liens in relation to subordinate conveyances, encumbrances, and demands; revising information required to be included in a notice of commencement; providing that certain provisions in a lien waiver or release are unenforceable, etc. JU 12/10/2019 Temporarily Postponed JU 02/04/2020 Fav/CS IT RC	Fav/CS Yeas 6 Nays 0
3	<b>SB 1256</b> Albritton (Identical H 6055)	Telegraph Companies; Repealing provisions relating to the regulation of telegraph companies and telegrams, etc. IT 01/27/2020 Favorable JU 02/04/2020 Favorable RC	Favorable Yeas 6 Nays 0
4	<b>CS/SB 914</b> Banking and Insurance / Brandes (Identical H 7071)	Contingency Risk Multipliers; Providing that, for certain attorney fees awarded for claims arising under property insurance policies, a strong presumption is created that a lodestar fee is sufficient and reasonable; providing that such presumption may be rebutted only under certain circumstances, etc. BI 01/21/2020 Fav/CS JU 02/04/2020 Favorable RC	Favorable Yeas 4 Nays 2

#### COMMITTEE MEETING EXPANDED AGENDA

#### Judiciary

Tuesday, February 4, 2020, 12:30-2:30 p.m.

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
5	<b>SB 1354</b> Brandes	Statewide Voter Registration Application; Revising requirements for the uniform statewide voter registration application and the acceptance of such applications; deleting an exemption from public records requirements for information related to a voter registration applicant's or voter's prior felony conviction and his or her restoration of voting rights to conform to changes made by the act, etc. EE 01/27/2020 Favorable	Favorable Yeas 5 Nays 0
		JU 02/04/2020 Favorable RC	
6	<b>SB 1044</b> Pizzo (Similar H 621)	Animal Cruelty; Citing this act as "Allie's Law"; defining the term "treatment provider"; requiring veterinarians to report suspected animal cruelty in certain circumstances; requiring certain persons to report suspected animal cruelty to a veterinarian; providing immunity from criminal and civil liability for certain persons and entities; specifying that failure of a veterinarian to report suspected animal cruelty is grounds for discipline, etc. CJ 01/21/2020 Favorable	Fav/CS Yeas 6 Nays 0
		JU 01/28/2020 Temporarily Postponed JU 02/04/2020 Fav/CS RC	
7	<b>SB 656</b> Pizzo (Identical H 1379)	Arrests; Authorizing warrantless arrests when a law enforcement officer has probable cause to believe that a person has violated s. 790.22, F.S., etc.	Fav/CS Yeas 6 Nays 0
		CJ 01/21/2020 Favorable JU 02/04/2020 Fav/CS RC	
8	<b>SB 1306</b> Thurston (Similar CS/H 811)	Individual Retirement Accounts; Specifying that interests in certain individual retirement funds or accounts which are exempt from creditor claims continue to be exempt after certain transfers incident to divorce, etc.	Favorable Yeas 6 Nays 0
		BI 01/28/2020 Favorable JU 02/04/2020 Favorable RC	
9	<b>SB 1590</b> Powell (Similar H 1125)	Juror Sanctions; Restricting a court from imposing a term of imprisonment as a sanction for contempt of court for a juror who fails to attend court in response to a summons, etc.	Fav/CS Yeas 6 Nays 0
		JU 02/04/2020 Fav/CS RC	

#### COMMITTEE MEETING EXPANDED AGENDA

Judiciary Tuesday, February 4, 2020, 12:30—2:30 p.m.

ТАВ	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
10	SB 1766 Lee (Compare CS/H 519)	Growth Management; Revising notice of claim requirements for property owners; creating a presumption that certain settlement offers protect the public interest; authorizing property owners to bring actions to declare prohibited exactions invalid; providing applicability; requiring the Department of Transportation to afford a right of first refusal to the previous property owner before disposing of property in certain circumstances, etc.	Fav/CS Yeas 6 Nays 0
		JU 02/04/2020 Fav/CS CA RC	
11	<b>SB 946</b> Baxley (Similar H 737)	Moments of Silence in Public Schools; Requiring that public school principals require teachers to set aside time for a moment of silence at the beginning of each school day; prohibiting teachers from making suggestions as to the nature of any reflection that a student may engage in during the moment of silence; requiring certain teachers to encourage parents to discuss the moment of silence with their children and to make suggestions as to the best use of this time, etc.	Favorable Yeas 4 Nays 2
		ED 01/27/2020 Favorable JU 02/04/2020 Favorable RC	
12	<b>SB 1634</b> Stargel (Identical H 1059)	Parental Rights; Designating the "Parents' Bill of Rights"; providing that the state, its political subdivisions, other governmental entities, or other institutions may not infringe on parental rights without demonstrating specified information; providing that a parent of a minor child has specified rights relating to his or her minor child; requiring each district school board in consultation with parents, teachers, and administrators, to develop and adopt a policy to promote parental involvement in the public school system; prohibiting certain health care practitioners from taking specified actions without a parent's written permission, etc.	Favorable Yeas 4 Nays 2
		JU 02/04/2020 Favorable ED RC	

#### COMMITTEE MEETING EXPANDED AGENDA

Judiciary

Tuesday, February 4, 2020, 12:30-2:30 p.m.

ТАВ	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
13	<b>SB 1582</b> Simmons (Similar CS/H 741)	Asbestos Trust Claims; Requiring a plaintiff who files an asbestos claim to provide certain information to the parties of the action within a specified timeframe; requiring the plaintiff to supplement the information and materials under certain circumstances within a specified timeframe; authorizing the defendant to seek discovery from an asbestos trust; prohibiting the plaintiff from claiming privilege or confidentiality to bar discovery of such materials, etc. JU 02/04/2020 Favorable CM RC	Favorable Yeas 6 Nays 0

Other Related Meeting Documents

#### The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	110	pareu by. Ti	le i Tolessional	Staff of the Commi			
BILL:	CS/SB 290	CS/SB 290					
INTRODUCER:	Judiciary C	Judiciary Committee and Senator Hooper					
SUBJECT:	School Bus Safety						
DATE:	February 4	, 2020	REVISED:				
ANAL	YST	STAFF	DIRECTOR	REFERENCE		ACTION	
. Proctor		Miller		IS	Favorable		
. Ravelo		Cibula		JU	Fav/CS		
i				RC			

#### Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

#### I. Summary:

CS/SB 290 increases the minimum civil penalty for failure to stop for a school bus from \$100 to \$200. For a subsequent offense within 5 years, the Department of Highway Safety and Motor Vehicles (DHSMV) must suspend the driver license of the driver for not less than 180 days and not more than 1 year, instead of the current suspension of 90 days to 6 months.

The bill also increases the minimum civil penalty for passing a school bus on the side that children enter and exit, from \$200 to \$400. For a subsequent offense within 5 years, the DHSMV must suspend the driver license of the driver for not less than 360 days and not more than 2 years, instead of the current suspension of 180 days to 1 year.

The bill may have an indeterminate, positive fiscal impact on state and local government revenues as a result of increasing the civil penalties for failing to stop for a school bus and passing a stopped school bus. The DHSMV estimates an insignificant negative fiscal impact due to required programming and implementation costs. See Fiscal Comments.

The bill has an effective date of January 1, 2021.

#### II. Present Situation:

School buses are required to stop as far to the right of the street as possible and display warning lights and stop signals before discharging or loading passengers.<sup>1</sup> When possible, school buses should not stop where visibility is obscured for a distance of 200 feet either way from the bus.<sup>2</sup>

Other drivers are required to bring their vehicles to a full stop when approaching a stopped school bus displaying a stop signal, until the signal has been withdrawn.<sup>3</sup> However, a driver is not required to stop if the vehicle is traveling in the opposite direction of a stopped school bus upon a divided highway with an unpaved space of at least 5 feet, a raised median, or a physical barrier.<sup>4</sup>



5

A person cited for failing to stop for a school bus displaying the stop signal commits a moving violation and can pay the civil penalty, or can request a hearing to contest the citation.<sup>6</sup> A driver who passes a school bus on the side that children enter and exit while the school bus displays a

<sup>&</sup>lt;sup>1</sup> Section 316.172(3), F.S.

 $<sup>^{2}</sup>$  Id.

<sup>&</sup>lt;sup>3</sup> Section 316.172(1)(a), F.S.

<sup>&</sup>lt;sup>4</sup> Section 316.172(2), F.S.

<sup>&</sup>lt;sup>5</sup> Florida Department of Highway Safety and Motor Vehicles, *Child Safety: School Bus Safety*, available at <u>https://www.flhsmv.gov/safety-center/child-safety/school-bus-safety/</u> (last visited January 15, 2020).

<sup>&</sup>lt;sup>6</sup> Section 318.14, F.S.

stop signal also commits a moving violation.<sup>7</sup> However, the driver must attend a mandatory hearing at a specified time and location.<sup>8</sup>

The minimum civil penalty for failing to stop for a school bus displaying the stop signal is \$100. For a second or subsequent offense within a period of 5 years, the DHSMV must suspend the driver license of the driver for not less than 90 days and not more than 6 months.<sup>9</sup> Including various fees and service charges, the total fine for this violation is up to \$263, which is distributed to various funds.<sup>10</sup>

The minimum civil penalty for passing a school bus on the side that children enter and exit when the school bus displays a stop signal is \$200. For a second or subsequent offense within a period of 5 years, the DHSMV must suspend the driver license of the driver for not less than 180 days and not more than 1 year.<sup>11</sup> Including various fees and service charges, the total fine for this violation is up to \$363, which is distributed to various funds.<sup>12</sup>

In addition to the above penalties, a driver who illegally passes a stopped school bus, but does not cause serious bodily injury to or death of another, will receive four points on his or her driver license record.<sup>13</sup> A driver who illegally passes a stopped school bus and causes serious bodily injury to or death of another will receive six points on his or her driver license record.<sup>14</sup> A driver who illegally passes a school bus on either side and causes serious bodily injury to or death of another person must serve 120 community service hours in a trauma center or hospital that regularly receives victims of vehicle accidents, and must participate in a victim's impact panel session.<sup>15</sup> If such panel does not exist, the driver must attend a DHSMV-approved driver improvement course.<sup>16</sup> In addition, the driver must pay a fine of \$1,500 and will have his or her driver license suspended by the DHSMV for not less than 1 year.<sup>17</sup>

If the driver receives a traffic citation for illegally passing a stopped school bus and the court withholds adjudication, the DHSMV will require him or her to complete a driver improvement course. If the course is not completed within 90 days after receiving a notice of the requirement to attend, the driver's license will be canceled until the improvement course is successfully completed.<sup>18</sup>

<sup>17</sup> Section 318.18(5)(d), F.S.

<sup>&</sup>lt;sup>7</sup> Section 316.172(1)(b), F.S.

<sup>&</sup>lt;sup>8</sup> Sections 316.172(1)(b) and 318.19(3), F.S.

<sup>&</sup>lt;sup>9</sup> Section 318.18(5)(a), F.S.

<sup>&</sup>lt;sup>10</sup> Florida Court Clerks and Comptrollers, *Distribution Schedule of Court-Related Filing Fees, Service Charges, Costs, and Fines, Including a Fee Schedule for Recording*, effective July 1, 2019, available at:

https://cdn.ymaws.com/www.flclerks.com/resource/resmgr/PublicationsAndDocuments/2016\_Distribution\_Schedule\_w.pdf (last visited January 15, 2020).

<sup>&</sup>lt;sup>11</sup> Section 318.18(5)(b), F.S.

<sup>&</sup>lt;sup>12</sup> Florida Court Clerks, supra, at FN 10, p. 35.

<sup>&</sup>lt;sup>13</sup> Section 322.27(3)(d)4.a., F.S.

<sup>&</sup>lt;sup>14</sup> Section 322.27(3)(d)4.b., F.S.

<sup>&</sup>lt;sup>15</sup> Section 316.027(4)(b), F.S.

<sup>&</sup>lt;sup>16</sup> *Id*.

<sup>&</sup>lt;sup>18</sup> Section 322.0261(4)(c), F.S.

According to the DHSMV data, in Fiscal Year 2018-2019, 3,760 traffic citations were issued for failing to stop for a school bus or passing a stopped school bus and 38 citations were issued for passing a school bus on the side children enter and exit.<sup>19</sup>

The Department of Education created a statewide survey for bus drivers to complete 1 day each year regarding the illegal passing of their school buses. The survey results from 2018 show that on a single day 10,937 illegal passes were made based on 9,009 school bus drivers completing the survey. Of these illegal passes, 447 were made on the right side of the bus where children generally enter and exit the vehicle, 10,018 were made on the left side, and for 472 of the passes the side was unknown.<sup>20</sup>

The National Highway Traffic Safety Administration indicates that from 2007 to 2016, 98 school-age pedestrians (18 and younger) died in school-transportation-related crashes. Sixty percent were struck by school buses, 2 percent by vehicles functioning as school buses, and 38 percent by other vehicles involved in the crashes.<sup>21</sup>

#### III. Effect of Proposed Changes:

The bill amends s. 318.18(5)(a), F.S., increasing the minimum civil penalty for failure to stop for a school bus from \$100 to \$200; and for a subsequent offense within 5 years, the DHSMV must suspend the driver license of the driver for not less than 180 days and not more than one year.

The bill amends s. 318.18(5)(b), F.S., increasing the minimum civil penalty for passing a school bus on the side that children enter and exit, from \$200 to \$400; and for a subsequent offense within 5 years, the DHSMV must suspend the driver license of the driver for not less than 360 days and not more than 2 years.

The bill takes effect January 1, 2020.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

<sup>&</sup>lt;sup>19</sup> Highway Safety and Motor Vehicles, *Senate Bill 290 Bill Analysis* (October 22, 2019) (on file with the Senate Committee on Infrastructure and Security).

<sup>&</sup>lt;sup>20</sup> Florida Department of Education, *School Transportation, Illegal Passing of School Buses – Survey Results for 2018*, available at: <u>http://www.fldoe.org/core/fileparse.php/7585/urlt/fsr18.pdf</u> (last visited January 15, 2020).

<sup>&</sup>lt;sup>21</sup> National Highway Traffic Safety Administration, *Traffic Safety Facts, 2007-2016 Data, School-Transportation-Related Crashes*, DOT HS 812 476, revised January 2018, available at:

https://crashstats.nhtsa.dot.gov/Api/Public/ViewPublication/812476 (last visited January 15, 2020).

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

The bill increases penalties for persons failing to stop for a school bus.

#### C. Government Sector Impact:

Funds collected as civil penalties for traffic violations are distributed to various state and local funds:

- The bill may likely have an insignificant positive fiscal impact on the General Revenue Fund<sup>22</sup> due to the increase in penalties for failing to stop for a school bus or passing a stopped school bus. The number of drivers who may be subjected to the additional \$100 or \$200 penalty is unknown; therefore the impact is indeterminate.
- The bill may have an insignificant positive fiscal impact to local government revenues. The number of drivers who may be subjected to the additional \$100 or \$200 fine is unknown; therefore the impact is indeterminate.<sup>23</sup>

The DHSMV estimates that approximately 72 hours of technology programming will be required as a result of this bill. These hours are estimated to have a fiscal impact to the Highway Safety Operating Trust Fund of \$3,120 in FTE and contracted resources.<sup>24</sup> All costs related to programming and implementation can be absorbed within existing resources.

#### VI. Technical Deficiencies:

None.

<sup>&</sup>lt;sup>22</sup> *Supra*, note 19.

<sup>&</sup>lt;sup>23</sup> Id.

 $<sup>^{24}</sup>$  Id.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends the following section of the Florida Statutes: 318.18

#### IX. Additional Information:

A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

**CS by Judiciary on February 4, 2020:** The effective date has been amended to January 1, 2021. The previous effective date was July 1, 2020.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.



LEGISLATIVE ACTION

Senate House • Comm: RCS . 02/05/2020 • . . The Committee on Judiciary (Hooper) recommended the following: Senate Amendment Delete line 31 and insert: Section 2. This act shall take effect January 1, 2021.

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1
2
3
4
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5

By Senator Hooper

	16-00443-20 2020290
1	A bill to be entitled
2	An act relating to school bus safety; amending s.
3	318.18, F.S.; revising civil penalties for certain
4	violations relating to stopping for a school bus;
5	providing an effective date.
6	
7	Be It Enacted by the Legislature of the State of Florida:
8	
9	Section 1. Paragraphs (a) and (b) of subsection (5) of
10	section 318.18, Florida Statutes, are amended to read:
11	318.18 Amount of penaltiesThe penalties required for a
12	noncriminal disposition pursuant to s. 318.14 or a criminal
13	offense listed in s. 318.17 are as follows:
14	(5)(a) <u>Two</u> One hundred dollars for a violation of s.
15	316.172(1)(a), failure to stop for a school bus. If, at a
16	hearing, the alleged offender is found to have committed this
17	offense, the court shall impose a minimum civil penalty of $\frac{\$200}{}$
18	\$100. In addition to this penalty, for a second or subsequent
19	offense within a period of 5 years, the department shall suspend
20	the driver license of the person for not less than $\underline{180}$ $\underline{90}$ days
21	and not more than <u>1 year</u> <del>6 months</del> .
22	(b) Four Two hundred dollars for a violation of s.
23	316.172(1)(b), passing a school bus on the side that children
24	enter and exit when the school bus displays a stop signal. If,
25	at a hearing, the alleged offender is found to have committed
26	this offense, the court shall impose a minimum civil penalty of
27	$\frac{400}{200}$ . In addition to this penalty, for a second or
28	subsequent offense within a period of 5 years, the department
29	shall suspend the driver license of the person for not less than
	Page 1 of 2

CODING: Words stricken are deletions; words underlined are additions.

16-00443-20

30	<u>360</u> <del>180</del> da	lys and not mo	re than <u>2 ye</u>	ars <del>1 year</del> .	
31	Secti	on 2. This ac	t shall take	effect July 2	2020.

CODING: Words stricken are deletions; words underlined are additions.

2020290\_\_\_

#### The Florida Senate COMMITTEE VOTE RECORD

# COMMITTEE:JudiciaryITEM:SB 290FINAL ACTION:Favorable with Committee SubstituteMEETING DATE:Tuesday, February 4, 2020TIME:12:30—2:30 p.m.PLACE:110 Senate Building

FINAL VOTE			2/04/2020 Amendmei	2/04/2020 1 Amendment 294244				
			Hooper					
Yea	Nay	SENATORS	Yea	Nay	Yea	Nay	Yea	Nay
Х		Baxley						
Х		Gibson						
		Hutson						
Х		Stargel						
Х		Rodriguez, VICE CHAIR						
Х		Simmons, CHAIR						
5 <b>Yea</b>	0 Nay	TOTALS	RCS Yea	- Nay	Yea	Nay	Yea	Nay
iea	inay		Tea	inay	iea	inay	Tea	inay

CODES: FAV=Favorable UNF=Unfavorable -R=Reconsidered RCS=Replaced by Committee Substitute RE=Replaced by Engrossed Amendment RS=Replaced by Substitute Amendment TP=Temporarily Postponed VA=Vote After Roll Call VC=Vote Change After Roll Call WD=Withdrawn OO=Out of Order AV=Abstain from Voting 02/04/2020 - Judiciary (12:30 PM - 2:30 PM) All Documents

S00290

GENERAL BILL by Hooper; (Similar CS/H 00037) School Bus Safety. EFFECTIVE DATE: 07/01/2020. 01/30/20 S On Committee agenda-- Judiciary, 02/04/20, 12:30 pm, 110 Senate Building 02/04/20 S CS by Judiciary; YEAS 5 NAYS 0 02/05/20 S Pending reference review under Rule 4.7(2) - (Committee Substitute)



#### THE FLORIDA SENATE

Tallahassee, Florida 32399-1100

#### COMMITTEES:

Governmental Oversight and Accountability, Chair Appropriations Subcommittee on Agriculture, Environment, and General Government Appropriations Subcommittee on Health and Human Services Health Policy Infrastructure and Security Joint Select Committee on Collective Bargaining, Alternating Chair Joint Administrative Procedures Committee

SENATOR ED HOOPER 16th District

January 29th, 2020

Honorable David Simmons, Chair Committee on Judiciary 515 Knott Building 404 South Monroe Street Tallahassee, FL 32399-1100

Dear Chair Simmons,

I am writing to request that SB 290, School Bus Safety, be placed on the agenda to be heard in the Judiciary Committee.

I appreciate your consideration in this matter.

Sincerely Ed Hooper

Cc: Staff Director, Tom Cibula Administrative Assistant, Joyce Butler

REPLY TO:

3450 East Lake Road, Suite 305, Palm Harbor, Florida 34685-2411 (727) 771-2102
 326 Senate Office Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5016

Senate's Website: www.flsenate.gov

BILL GALVANO President of the Senate DAVID SIMMONS President Pro Tempore

(Deliver BOTH copies of this form to the Senator	or Senate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic School BS SATEST-/	Amendment Barcode (if applicable)
Name Monte Stevens	
Job Title	
Address 123 J. ADAMS	Phone 6714401
Street TALLY FL	Email Strenson Leschersy
City State	Zip
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing <u>AAAA</u>	· · · · · · · · · · · · · · · · · · ·
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No

THE FLORIDA SENATE

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

THE FLO	RIDA SENATE
(Deliver BOTH copies of this form to the Senator	ICE RECORD
Meeting Date	Bill Number (if applicable)
Topic <u>Topic Ales</u>	Amendment Barcode (if applicable)
Name D. Danselle Homas	
Job Title <u>eqislation</u> Chair	م میں آب روم <sup>20</sup> م ر
Address 1247 Chante Cent	-ral Paur Phone 1018557604
Street Cando Fl	32801' Emailegislation@Plondapta.
City State	Zip
Speaking: For Against Information	Waive Speaking: In Support Against
Representing Florida PTA	(The Chair will read this information into the record.)
Appearing at request of Chair: 🗌 Yes 📈 No	Lobbyist registered with Legislature: 🗌 Yes 🕅 No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

		The FL	orida Senate		
		APPEARA	NCE RECO	RD	
2/4/2020	(Deliver BOTH c	beliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the mee			290
Meeting Date					Bill Number (if applicable)
Topic School Bus Safe	əty			Amena	lment Barcode (if applicable)
Name Chase Daniels					
Job Title Assistant Exe	ecutive Direc	tor, Office of the She	eriff		
Address 8700 Citizen Dr				Phone <u>727-277-</u>	3226
Street New Port Ricl	ney	FL	34655	Email <u>cdaniels@</u>	pascosheriff.org
City Speaking: For	Against	State	•	beaking: In Su ir will read this inform	pport Against ation into the record.)
Representing Pas	co Sheriff's	Office			
Appearing at request	of Chair:	Yes 🖌 No	Lobbyist registe	ered with Legislat	ure: 🖌 Yes 🗌 No
While it is a Senate tradition meeting. Those who do sp				, _ ,	

····· ·

This form is part of the public record for this meeting.

S-001 (10/14/14)

Duplicate

## THE FLORIDA SENATE APPEARANCE RECORD

02/04/2020	(Deliver BOTH copies of this for	n to the Senator or Senate Pro	ofessional Staff cond	ucling the meeting)	SB 290
Meeting Date	-				Bill Number (if applicable)
Topic School Bus Sa	ıfety			Ameno	Iment Barcode (if applicable)
Name Gary W. Heste	er				
Job Title Governmen	t Affairs				
Address P.O. Box 14	038		Pho	ne <u>863-287</u>	-8438
Tallahassee	F	L 32		ail garywhes	ter@gmail.com
<i>City</i> Speaking: For	S Against Inform		Vaive Speakir	-	ation into the record.)
Representing Flo	rida Police Chiefs Ass	sociation			
Appearing at request While it is a Senate tradition meeting. Those who do sp	on to encourage public tes	- stimony, time may not µ	permit all person	ns wishing to s	

This form is part of the public record for this meeting.

S-001 (10/14/14)

#### The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Pre	pared By: T	he Professional	Staff of the Commi	ttee on Judicia	ry
BILL:	CS/SB 868					
INTRODUCER:	Judiciary Committee and Senator Albritton					
SUBJECT:	Construction Contracting					
DATE:	February 4, 2020         REVISED:					
ANAL	YST	STAF	- DIRECTOR	REFERENCE		ACTION
1. Cibula		Cibula		JU	Fav/CS	
2.				IT		
3.				RC		

### Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

#### I. Summary:

CS/SB 868 revises several provisions of the Construction Lien Law, which is codified in part I of chapter 713, F.S. The most significant of these changes are summarized below.

The construction lien laws provide several statutory forms for parties to a construction contract to use to waive or release their rights to record a lien or to make a claim against a payment bond in exchange for payment for their work. The bill provides that provisions included in a waiver or release which are not related to the provisions of the statutory forms are unenforceable unless authorized by the claimant's direct contract.

A Notice of Commencement form is another form prescribed by the construction lien laws. The form identifies those responsible for a construction project. The bill revises the form to more clearly identify the owner or lessee who is responsible for a construction project.

The bill also revises procedures relating to Notices of Termination, another statutory form used in connection with the construction lien laws. The revised procedures will permit the recommencement of a construction project while protecting the lien rights of those who previously performed work on the project.

If a person or subcontractor is not paid for work on a construction project, the construction lien laws allow the person to record a lien against the improved property. If multiple contracts are involved, then multiple liens must be recorded. The bill under these circumstances permits a person or subcontractor to record a single consolidated lien for amounts owed under multiple contracts for the same construction project.

#### II. Present Situation:

In a construction project, the owner of the property to be improved has an interest in ensuring that the contractor performs the construction work in the time and manner described in the construction contract. Contractors and subcontractors, sub-subcontractors, laborers, and materialmen have an interest in receiving payment for their work. Those individuals have a lien or prospective lien on the property improved, and are known as lienors. Mechanisms that address these interests of property owners and lienors are set forth in the Construction Lien Law, codified in part I of chapter 713, F.S., for private construction contracts and in s. 255.05, F.S., for public construction contracts.

These mechanisms to ensure payment are especially important where many lienors who are not in privity with the owner perform work on a construction project. A lienor not in privity with the owner has a contract with the contractor or a subcontractor, but no direct contractual relationship with the owner. As a result, a lienor's identity, work, and charges for services might be unknown to the owner or contractor unless the lienor complies with the notice requirements of the construction lien laws. Additionally, compliance with the notice requirements by the various deadlines is a prerequisite to enforcing a lien or pursuing a claim against a payment bond.

#### Notice of Commencement: The Beginning of a Construction Project

A construction project generally begins with the posting of a "notice of commencement" on the job site and the recording of the notice in the court clerk's office.<sup>1</sup> This notice identifies who owns the property to be improved or who is responsible for the construction project. Accordingly, the notice of commencement will list the name and address of the owner of the property, the fee simple titleholder if different than the owner, the contractor, any lessees, the lender, and the surety.<sup>2</sup>

#### Notice to Owner/Notice to Contractor

After a notice of commencement is posted and recorded, lienors must serve the property owner and the contractor with a notice to owner or notice to contractor.<sup>3</sup> Serving these documents within the statutory timeframes is a prerequisite to enforcing a lien on the improved property or a claim against a payment bond.<sup>4</sup>

A notice to owner informs the owner of a lienor's identity and work performed.<sup>5</sup> Upon receipt of a notice to owner, the owner becomes responsible for ensuring that the lienor is paid for its work even if the contractor is paid in full. To protect against a lien by the lienor or having to pay twice for the same work, the notice warns:

<sup>&</sup>lt;sup>1</sup> Section 713.13(1)(a), F.S.

<sup>&</sup>lt;sup>2</sup> Section 713.13(1)(a) and (d), F.S.

<sup>&</sup>lt;sup>3</sup> Sections 255.05(2)(a)2., 713.06(2), and 713.23(1)(c), F.S.

<sup>&</sup>lt;sup>4</sup> Id.

<sup>&</sup>lt;sup>5</sup> Section 713.06(2)(c), F.S.

## TO AVOID A LIEN AND PAYING TWICE, YOU MUST OBTAIN A WRITTEN RELEASE FROM US EVERY TIME YOU PAY YOUR CONTRACTOR.<sup>6</sup>

A notice to contractor is similar to a notice to owner, but it is required when the contractor furnishes a payment bond that exempts the owner's property from liens or when the contract is for a public improvement.<sup>7</sup> A notice to contractor advises the contractor of the identity of the lienor and the lienor's work, and informs the contractor that the lienor intends to look to the contractor's bond if the lienor is not paid.

#### Final Furnishing of Labor, Services, and Materials and Lien Law Deadlines

The last date that a lienor furnishes labor, services, or materials is known as the "final furnishing."<sup>8</sup> This date is used to establish the deadline by which a lienor must record a claim of lien or the deadline for the service of a notice to contractor. "[A] claim of lien may be recorded at any time during the progress of the work or thereafter but not later than 90 days after the final furnishing of the labor or services or materials by the lienor."<sup>9</sup>

"[A] lienor who has not received payment for furnishing his or her labor, services, or materials must, as a condition precedent to recovery under the bond, serve a written notice of nonpayment to the contractor and the surety. The notice must be under oath and served during the progress of the work or thereafter, but may not be served later than 90 days after the final furnishing of labor, services, or materials by the lienor."<sup>10</sup>

Materials are furnished when they are incorporated into an improvement or delivered to the site of the improvement.<sup>11</sup> Additionally, specially fabricated materials<sup>12</sup> may be fabricated off site, and the materials may be installed by a person other than the fabricator.<sup>13</sup> But the specially fabricated materials might not be installed or delivered to the job site for reasons other than the fault of the fabricator or installer. In these cases where there is no final furnishing or delivery, the statutes do not appear to establish a clear timeframe for a lienor to record a lien or serve a notice to contractor.

#### Waiver and Release of Lien/Waiver of Claim Against Payment Bond

The Construction Lien Law requires lienors to use forms that "substantially" follow a statutory form when executing a waiver or release of lien or a waiver of a right to make a claim against a

<sup>&</sup>lt;sup>6</sup> Id.

<sup>&</sup>lt;sup>7</sup> Sections 713.23(1)(a) and 255.05(2)(a)2., F.S.

<sup>&</sup>lt;sup>8</sup> Section 713.01(12), F.S.

<sup>9</sup> Section 713.08(5), F.S.

<sup>&</sup>lt;sup>10</sup> Section 713.23(1)(d), F.S. With respect to notices of nonpayment for public construction projects, s. 255.05(2)(a)2., F.S., provides the same deadline.

<sup>&</sup>lt;sup>11</sup> Section 713.01(13), F.S.

<sup>&</sup>lt;sup>12</sup> Specially fabricated materials are materials that are "designed for a particular project" and "have no other useful purpose other than for that project." *Oolite Industries, Inc., v. Millman Const. Co., Inc.*, 501 So. 2d 655, 56 (Fla. 3d DCA 1987).

<sup>&</sup>lt;sup>13</sup> The definition of materialman in s. 713.01(20), F.S., includes a person who furnishes specially fabricated materials off the site of the improvement for installation in the improvement by another person.

payment bond in exchange for payments.<sup>14</sup> The forms to waive or release a lien are shown below, but forms for payment bonds are essentially identical:

#### WAIVER AND RELEASE OF LIEN UPON PROGRESS PAYMENT

The undersigned lienor, in consideration of the sum of <u>\$\_\_\_\_</u>, hereby waives and releases its lien and right to claim a lien for labor, services, or materials furnished through <u>(insert date)</u> to <u>(insert the name of your customer)</u> on the job of <u>(insert the name of the owner)</u> to the following property:

#### (description of property)

This waiver and release does not cover any retention or labor, services, or materials furnished after the date specified.

DATED on \_\_\_\_, (year). (Lienor)

By: \_\_\_\_\_

#### WAIVER AND RELEASE OF LIEN UPON FINAL PAYMENT

The undersigned lienor, in consideration of the final payment in the amount of \$\_\_\_\_\_, hereby waives and releases its lien and right to claim a lien for labor, services, or materials furnished to <u>(insert the name of your customer)</u> on the job of <u>(insert the name of the owner)</u> to the following described property:

(description of property)

DATED on \_\_\_\_\_, (year). (Lienor)

By: \_\_\_\_\_

Although the Construction Lien Law requires waivers and releases of liens to be executed on forms that substantially follow the statutory forms, the law also provides that noncompliant forms are enforceable. Specifically, the law states that "[a] lien waiver or lien release that is not substantially similar to the forms [above] is enforceable in accordance with the terms of the lien waiver or lien release."<sup>15</sup>

<sup>&</sup>lt;sup>14</sup> Sections 713.20(4) and (5) and 713.235(1) and (2), F.S.

<sup>&</sup>lt;sup>15</sup> Section 713.20(8), F.S. Section 713.235(5), F.S., relating to waivers of claims against payment bonds, is effectively identical: "A waiver that is not substantially similar to the forms in this section is enforceable in accordance with its terms."

#### **Priority of Liens**

Once a lienor satisfies all the statutory prerequisites and remains unpaid, the lienor may record a lien on the improved property, which is a prerequisite to foreclosing on the property. Normally, the priority of liens, which establishes the order in which claims are paid from the proceeds of a foreclosure sale, is determined by the order in which the liens are recorded.<sup>16</sup> Under the Construction Lien Law, however, all construction liens are treated as if they were recorded on the date that the notice of commencement was recorded.<sup>17</sup>

Once recorded, the priority of a construction lien in relation to other types of liens or mortgages is set forth in s. 713.07(3), F.S., which states:

All [construction] liens shall have priority over any conveyance, encumbrance or demand not recorded against the real property prior to the time such lien attached as provided herein, but any conveyance, encumbrance or demand recorded prior to the time such lien attaches and any proceeds thereof, regardless of when disbursed, shall have priority over such liens.<sup>18</sup>

As a result, a construction lien will generally take priority over other liens or mortgages recorded after the recording of the notice of commencement, and a construction lien is inferior to other liens or mortgages recorded before the recording of the notice of commencement.

An exception to the general rule on the priority of liens might result from the doctrine of equitable subrogation. If the doctrine of equitable subrogation applies, it allows a subsequently recorded lien to take priority over an earlier recorded lien.<sup>19</sup> The doctrine of equitable subrogation can be generally defined as:

Subrogation is the substitution of one person in the place of another with reference to a lawful claim or right. Subrogation arises by operation of law, where one having a liability or a right or a fiduciary relation in the premises pays a debt due by another under such circumstances that he is, in equity, entitled to the security or obligation held by the creditor whom he has paid.

Unfortunately, there is little information, including appellate court opinions, showing whether or the extent to which the doctrine of equitable subrogation can be successfully used to displace the priority of a recorded construction lien. However, materials provided by the proponents of the bill show that the doctrine has been an issue in trial court proceedings.

<sup>&</sup>lt;sup>16</sup> The rule "governing priority of lien interests is 'first in time is first in right." *Holly Lake Ass 'n v. Fed. Nat'l Mortg. Ass 'n*, 660 So. 2d 266, 268 (Fla.1995) (citing *Walter E. Heller & Co. Southeast, Inc. v. Williams*, 450 So. 2d 521, 532 (Fla. 3d DCA 1984), *review denied*, 462 So. 2d 1108 (Fla.1985)).

<sup>&</sup>lt;sup>17</sup> Section 713.07(2), F.S.

<sup>&</sup>lt;sup>18</sup> Section 713.07(3), F.S.

<sup>&</sup>lt;sup>19</sup> Velazquez v. Serrano, 43 So. 3d 82 (Fla. 3d DCA 2010).

The proper functioning of the Construction Lien Law is substantially based on the delivery and receipt of notices among property owners, lienors, contractors, and sureties. With respect to public construction contracts, the law provides that a lienor, as a prerequisite to making a claim against a payment bond, must "serve a written notice of nonpayment on the contractor and on the surety."<sup>20</sup> Thus, the law appears to require a claimant to serve two original documents when providing a notice of nonpayment.

When instruments including notices are served, the Construction Lien Law allows service to be accomplished through by "actual delivery to the person to be served" and by "common carrier delivery service or by registered, Global Express Guaranteed, or certified mail, with postage or shipping paid by the sender and with evidence of delivery."<sup>21</sup> The law further provides that service of an instrument is generally effective on the "date of mailing."<sup>22</sup> Because the law allows an instrument to be shipped or mailed, the law may imply that a different effective date applies if an instrument is delivered by a delivery service other than U.S. mail.

#### III. Effect of Proposed Changes:

This bill revises several provisions of the Construction Lien Law, which is codified in part I of chapter 713, F.S., and a related statute, as detailed below.

#### Form Waivers and Releases (Sections 1, 9, & 11)

Existing law provides forms for parties to a construction contract to use to waive and release a lien or to waive a claim against a payment bond. These statutory forms include an acknowledgment of payment for labor, services, or materials and a waiver or release of a lien or the waiver of the right to make a claim against the contractor's payment bond. However, the law also provides that waivers and releases remain enforceable even if they are not substantially similar to the statutory forms.

The bill provides that provisions of waivers and releases which differ from the provisions of the statutory forms are unenforceable unless the provisions are authorized under the lienor's direct contract.

#### Notice of Commencement Form (Section 6)

The notice of commencement form for a construction project provides the name and address of the owner of the property to be improved and the names and addresses of others who may be responsible for the project, including the fee simple title holder, lessee, contractor, surety, and lender.

<sup>&</sup>lt;sup>20</sup> Sections 255.05(2)(a)2., F.S. Section 713.23(1)(d), F.S., with respect to private construction projects, contains almost identical language.

<sup>&</sup>lt;sup>21</sup> Section 713.18(2)(a)(b), F.S.

<sup>&</sup>lt;sup>22</sup> Section 713.13(3)(a), F.S.

The bill makes changes to the form to more clearly identify the owner or lessee who is responsible for the project, and the form requires the inclusion of their phone numbers.

#### Notice of Termination (Section 7)

Under current law, when work on a construction project has stalled, construction sometimes cannot be recommenced until the time periods expire for those who worked on the project to submit lien notices. The amendment, by changing procedures relating to Notices of Termination, will allow a construction project to be recommenced while protecting the lien rights of those who previously performed work on the project.

#### Single Claim of Lien (Section 4)

A large construction project may result in a lienor receiving multiple contracts on the project. The amendment provides that in these cases, the lienor can record a single consolidated lien, instead of a lien for each contract, to enforce the lienor's rights to payment.

#### **Revised Defined Terms (Section 3)**

The bill revises the definition of "contractor" for purposes of the construction lien laws to include general contractors who perform construction management services.

The bill revises the definition of "real property" for purposes of the construction lien laws to include private leasehold interests in government owned property.

#### Serving Notices & Documents (Sections 1, 8, & 10)

Provisions of existing law can be read to require a lienor to serve two original notices to contractor, one on the contractor and one on the surety, as a prerequisite to making a claim against the contractor's payment bond. The bill provides that a lienor must only serve an original notice to contractor on the contractor, and the lienor must serve a copy of the notice on the surety.

Existing s. 713.18, F.S., which governs the effective date of documents served under the lien laws, can be read to have different meanings. The bill clarifies that documents served under the construction lien laws are effective on mailing or shipping if they are mailed or shipped by an authorized method.

#### Mobile Home Parks (Section 5)

The bill corrects a drafting error in existing law to clarify that mobile home parks are not subject to liens for improvements made by lessees, those owning a mobile home but not the lot.

#### **Contracts by the Department of Transportation (Section 2)**

The bill expressly provides that construction contracts issued by the Department of Transportation are subject to s. 255.05, F.S., a statute regulating construction bonds for public construction projects.

#### **Transfers of Liens to Security (Section 12)**

The bill recognizes that in some cases, a property owner may wish to transfer a disputed lien to security so that the property may be sold without a cloud on its title. In these cases, the bill provides that any attorney fees permissible under current law remain permissible after a lien is transferred to security.

#### **Online Notarization (Sections 1, 6, & 10)**

The construction lien laws require many different forms and notices to be notarized. The bill allows these forms to be notarized through the on-line notarization procedures.

The bill takes effect July 1, 2020.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

This bill does not appear to be a mandate because it does not appear to require counties or municipalities to spend funds or limit their revenues.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

The bill, will minimize the ability of those with superior bargaining power to exact waivers or releases at the moment of payment which were not contemplated by the prior agreement of the parties.

#### C. Government Sector Impact:

None.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 255.05, 337.18, 713.01, 713.09, 713.10, 713.13, 713.132, 713.18, 713.20, 713.23, 713.235 and 713.29.

#### IX. Additional Information:

A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by Judiciary on February 4, 2020:

The committee substitute does not include provisions relating to the priority of liens and provisions relating to specially fabricated materials which were included in the original bill. The following changes to the construction lien laws which were not included in the original bill are included in the committee substitute:

- The statute relating to bonds for public contracts applies to contracts issued by the Department of Transportation.
- The terms "contractor" and "real property" for purposes of the construction lien laws are redefined.
- A lienor may record a single lien covering multiple direct contracts on the same construction project.
- A mobile home park is not subject to liens due to improvements made by a lessee.
- Online notarization may be used to notarize the notices required to be notarized under the construction lien laws.
- Procedural changes relating to Notices of Commencement will facilitate recommencement of stalled construction projects.
- Attorney fees remain available when enforcing a lien that is transferred to other security.
- B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.



LEGISLATIVE ACTION

Senate Comm: RCS 02/05/2020 House

The Committee on Judiciary (Albritton) recommended the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Paragraphs (a), (d), and (f) of subsection (2) of section 255.05, Florida Statutes, are amended to read:

255.05 Bond of contractor constructing public buildings; form; action by claimants.-

(2)(a)1. If a claimant is no longer furnishing labor, services, or materials on a project, a contractor or the

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11	contractor's agent or attorney may elect to shorten the time
12	within which an action to enforce any claim against a payment
13	bond must be commenced by recording in the clerk's office a
14	notice in substantially the following form:
15	
16	NOTICE OF CONTEST OF CLAIM
17	AGAINST PAYMENT BOND
18	To: (Name and address of claimant)
19	You are notified that the undersigned contests your notice
20	of nonpayment, dated,, and served on the
21	undersigned on,, and that the time within
22	which you may file suit to enforce your claim is limited to 60
23	days after the date of service of this notice.
24	DATED on,
25	Signed:(Contractor or Attorney)
26	
27	The claim of a claimant upon whom such notice is served and who
28	fails to institute a suit to enforce his or her claim against
29	the payment bond within 60 days after service of such notice is
30	extinguished automatically. The contractor or the contractor's
31	attorney shall serve a copy of the notice of contest <u>on</u> to the
32	claimant at the address shown in the notice of nonpayment or
33	most recent amendment thereto and shall certify to such service
34	on the face of the notice and record the notice.
35	2. A claimant, except a laborer, who is not in privity with
36	the contractor shall, before commencing or not later than 45
37	days after commencing to furnish labor, services, or materials
38	for the prosecution of the work, serve the contractor with a
39	written notice that he or she intends to look to the bond for

590-02920-20

413486

40 protection. A claimant who is not in privity with the contractor 41 and who has not received payment for furnishing his or her 42 labor, services, or materials shall serve a written notice of 43 nonpayment on the contractor and a copy of the notice on the surety. The notice of nonpayment shall be under oath and served 44 45 during the progress of the work or thereafter but may not be 46 served earlier than 45 days after the first furnishing of labor, 47 services, or materials by the claimant or later than 90 days 48 after the final furnishing of the labor, services, or materials 49 by the claimant or, with respect to rental equipment, later than 50 90 days after the date that the rental equipment was last on the 51 job site available for use. Any notice of nonpayment served by a 52 claimant who is not in privity with the contractor which 53 includes sums for retainage must specify the portion of the 54 amount claimed for retainage. An action for the labor, services, 55 or materials may not be instituted against the contractor or the 56 surety unless the notice to the contractor and notice of 57 nonpayment have been served, if required by this section. 58 Notices required or permitted under this section must be served 59 in accordance with s. 713.18. A claimant may not waive in 60 advance his or her right to bring an action under the bond 61 against the surety. In any action brought to enforce a claim 62 against a payment bond under this section, the prevailing party is entitled to recover a reasonable fee for the services of his 63 64 or her attorney for trial and appeal or for arbitration, in an 65 amount to be determined by the court, which fee must be taxed as 66 part of the prevailing party's costs, as allowed in equitable 67 actions. The time periods for service of a notice of nonpayment or for bringing an action against a contractor or a surety are 68

413486

69 shall be measured from the last day of furnishing labor, 70 services, or materials by the claimant and may not be measured 71 by other standards, such as the issuance of a certificate of 72 occupancy or the issuance of a certificate of substantial 73 completion. The negligent inclusion or omission of any 74 information in the notice of nonpayment that has not prejudiced 75 the contractor or surety does not constitute a default that 76 operates to defeat an otherwise valid bond claim. A claimant who 77 serves a fraudulent notice of nonpayment forfeits his or her 78 rights under the bond. A notice of nonpayment is fraudulent if the claimant has willfully exaggerated the amount unpaid, 79 80 willfully included a claim for work not performed or materials 81 not furnished for the subject improvement, or prepared the 82 notice with such willful and gross negligence as to amount to a willful exaggeration. However, a minor mistake or error in a 83 84 notice of nonpayment, or a good faith dispute as to the amount 85 unpaid, does not constitute a willful exaggeration that operates to defeat an otherwise valid claim against the bond. The service 86 87 of a fraudulent notice of nonpayment is a complete defense to the claimant's claim against the bond. The notice of nonpayment 88 89 under this subparagraph must include the following information, 90 current as of the date of the notice, and must be in 91 substantially the following form: 92

#### NOTICE OF NONPAYMENT

94 To: ...(name of contractor and address)...
95 ...(name of surety and address)...
96 The undersigned claimant notifies you that:
97 1. Claimant has furnished ...(describe labor, services, or

Page 4 of 25

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590-02920-20

413486

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     materials)... for the improvement of the real property
99
     identified as ... (property description) .... The corresponding
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     amount unpaid to date is $...., of which $.... is unpaid
101
     retainage.
102
          2. Claimant has been paid to date the amount of $.... for
103
     previously furnishing ... (describe labor, services, or
104
     materials)... for this improvement.
105
          3. Claimant expects to furnish ... (describe labor,
     services, or materials)... for this improvement in the future
106
107
     (if known), and the corresponding amount expected to become due
108
     is $.... (if known).
109
     I declare that I have read the foregoing Notice of Nonpayment
110
     and that the facts stated in it are true to the best of my
111
     knowledge and belief.
112
     ... (signature and address of claimant) ...
113
     STATE OF FLORIDA
114
115
     COUNTY OF .....
116
117
     The foregoing instrument was sworn to (or affirmed) and
118
     subscribed before me by means of \Box physical presence or \Box online
119
     notarization this .... day of ...., ... (year) ..., by ... (name of
120
     signatory)....
121
122
          ... (Signature of Notary Public - State of Florida) ...
123
          ... (Print, Type, or Stamp Commissioned Name of Notary
124
     Public)...
125
     Personally Known ...... OR Produced Identification .....
126
     Type of Identification Produced
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Page 5 of 25

590-02920-20

413486

127 128 (d) A person may not require a claimant to furnish a waiver 129 that is different from the forms in paragraphs (b) and (c) in 130 exchange for, or to induce payment of, a progress payment or 131 final payment, unless the claimant has entered into a direct contract that requires the claimant to furnish a waiver that is 132 133 different from the forms in paragraphs (b) and (c). (f) Any provisions in a waiver that are is not related to 134 135 the waiver of right to claim against a payment bond as provided 136 in this subsection are unenforceable, unless the claimant has 137 otherwise agreed to those provisions in the claimant's direct 138 contract substantially similar to the forms in this subsection 139 is enforceable in accordance with its terms. 140 Section 2. Paragraph (c) of subsection (1) of section 141 337.18, Florida Statutes, is amended to read: 142 337.18 Surety bonds for construction or maintenance 143 contracts; requirement with respect to contract award; bond 144 requirements; defaults; damage assessments.-145 (1)146 (c) A claimant, except a laborer, who is not in privity 147 with the contractor shall, before commencing or not later than 90 days after commencing to furnish labor, materials, or 148 149 supplies for the prosecution of the work, furnish the contractor 150 with a notice that he or she intends to look to the bond for 151 protection. A claimant who is not in privity with the contractor 152 and who has not received payment for his or her labor, 153 materials, or supplies shall deliver to the contractor and to 154 the surety written notice of the performance of the labor or 155 delivery of the materials or supplies and of the nonpayment. The
413486

156 notice of nonpayment may be served at any time during the 157 progress of the work or thereafter but not before 45 days after the first furnishing of labor, services, or materials, and not 158 159 later than 90 days after the final furnishing of the labor, 160 services, or materials by the claimant or, with respect to 161 rental equipment, not later than 90 days after the date that the rental equipment was last on the job site available for use. An 162 163 action by a claimant, except a laborer, who is not in privity 164 with the contractor for the labor, materials, or supplies may 165 not be instituted against the contractor or the surety unless 166 both notices have been given. Notices required or permitted 167 under this section may be served in any manner provided in s. 168 713.18, and provisions for the waiver of claims against a 169 payment bond contained in s. 255.05(2) apply to all contracts 170 under this section. 171 Section 3. Subsections (8) and (26) of section 713.01, 172 Florida Statutes, are amended to read: 173 713.01 Definitions.-As used in this part, the term: 174 (8) "Contractor" means a person other than a materialman or

175 laborer who enters into a contract with the owner of real 176 property for improving it, or who takes over from a contractor 177 as so defined the entire remaining work under such contract. The 178 term "contractor" includes an architect, landscape architect, or 179 engineer who improves real property pursuant to a design-build 180 contract authorized by s. 489.103(16). The term "contractor" 181 also includes a licensed general contractor or building 182 contractor, as those terms are defined in s. 489.105(3)(a) and 183 (b), who provides construction management services, which include responsibility for scheduling and coordination in both 184

Page 7 of 25

413486

185 preconstruction and construction phases and for the successful, 186 timely, and economical completion of the construction project, 187 or who provides program management services, which include 188 responsibility for schedule control, cost control, and 189 coordination in providing or procuring planning, design, and 190 construction.

191 (26) "Real property" means the land that is improved and 192 the improvements thereon, including fixtures, except any such 193 property owned by the state or any county, municipality, school 194 board, or governmental agency, commission, or political 195 subdivision, provided, however, that a private leasehold 196 interest in such government-owned property which is improved and 197 the leasehold improvements thereon shall be considered real 198 property for purposes of this part.

Section 4. Section 713.09, Florida Statutes, is amended to read:

201 713.09 Single claim of lien.-A lienor may is required to 202 record only one claim of lien covering his or her entire demand 203 against the real property when the amount demanded is for labor 204 or services or material furnished for more than one improvement under the same direct contract or multiple direct contracts. The 205 206 single claim of lien is sufficient even though the improvement 207 is for one or more improvements located on separate lots, parcels, or tracts of land. If materials to be used on one or 208 209 more improvements on separate lots, parcels, or tracts of land 210 under one direct contract are delivered by a lienor to a place 211 designated by the person with whom the materialman contracted, 212 other than the site of the improvement, the delivery to the place designated is prima facie evidence of delivery to the site 213

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413486

214	of the improvement and incorporation in the improvement. The
215	single claim of lien may be limited to a part of multiple lots,
216	parcels, or tracts of land and their improvements or may cover
217	all of the lots, parcels, or tracts of land and improvements. $\underline{If}$
218	<u>a</u> <del>In each</del> claim of lien under this section <u>is for multiple</u>
219	direct contracts, the owner under the direct contracts contract
220	must be the same person for all lots, parcels, or tracts of land
221	against which a single claim of lien is recorded.
222	Section 5. Paragraph (b) of subsection (2) of section
223	713.10, Florida Statutes, is amended, and subsection (4) is
224	added to that section, to read:
225	713.10 Extent of liens
226	(2)
227	(b) The interest of the lessor is not subject to liens for
228	improvements made by the lessee when:
229	1. The lease, or a short form or a memorandum of the lease
230	that contains the specific language in the lease prohibiting
231	such liability, is recorded in the official records of the
232	county where the premises are located before the recording of a
233	notice of commencement for improvements to the premises and the
234	terms of the lease expressly prohibit such liability; or
235	2. The terms of the lease expressly prohibit such
236	liability, and a notice advising that leases for the rental of
237	premises on a parcel of land prohibit such liability has been
238	recorded in the official records of the county in which the
239	parcel of land is located before the recording of a notice of
240	commencement for improvements to the premises, and the notice
241	includes the following:
242	a. The name of the lessor.

590-02920-20

413486

243	b. The legal description of the parcel of land to which the
244	notice applies.
245	c. The specific language contained in the various leases
246	prohibiting such liability.
247	d. A statement that all or a majority of the leases entered
248	into for premises on the parcel of land expressly prohibit such
249	liability.
250	3. The lessee is a mobile home owner who is leasing a
251	mobile home lot in a mobile home park from the lessor.
252	
253	A notice that is consistent with subparagraph 2. effectively
254	prohibits liens for improvements made by a lessee even if other
255	leases for premises on the parcel do not expressly prohibit
256	liens or if provisions of each lease restricting the application
257	of liens are not identical.
258	(4) The interest of the lessor is not subject to liens for
259	improvements made by the lessee when the lessee is a mobile home
260	owner who is leasing a mobile home lot in a mobile home park
261	from the lessor.
262	Section 6. Paragraphs (a) and (d) of subsection (1) of
263	section 713.13, Florida Statutes, are amended to read:
264	713.13 Notice of commencement
265	(1)(a) Except for an improvement that is exempt <u>under</u>
266	<del>pursuant to</del> s. 713.02(5), an owner or the owner's authorized
267	agent before actually commencing to improve any real property,
268	or recommencing completion of any improvement after default or
269	abandonment, whether or not a project has a payment bond
270	complying with s. 713.23, shall record a notice of commencement
271	in the clerk's office and forthwith post either a certified copy

590-02920-20



272 thereof or a notarized statement that the notice of commencement 273 has been filed for recording along with a copy thereof. The 274 notice of commencement shall contain the following information:

275 1. A description sufficient for identification of the real 276 property to be improved. The description should include the 277 legal description of the property and also should include the 278 street address and tax folio number of the property if available 279 or, if there is no street address available, such additional 280 information as will describe the physical location of the real 281 property to be improved.

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2. A general description of the improvement.

3. The name and address of the owner, the owner's interest in the site of the improvement, and the name and address of the fee simple titleholder, if other than such owner.

4. The name and address of the lessee, if the A lessee who contracts for the improvements as is an owner as defined in s. 713.01 under s. 713.01(23) and must be listed as the owner together with a statement that the ownership interest is a leasehold interest.

5.4. The name and address of the contractor.

6.5. The name and address of the surety on the payment bond under s. 713.23, if any, and the amount of such bond.

7.6. The name and address of any person making a loan for the construction of the improvements.

296 8.7. The name and address within the state of a person 297 other than himself or herself who may be designated by the owner 298 as the person upon whom notices or other documents may be served 299 under this part; and service upon the person so designated 300 constitutes service upon the owner.

Page 11 of 25

413486

0.01	
301	(d) A notice of commencement must be in substantially the
302	following form:
303	
304	Permit No Tax Folio No
305	NOTICE OF COMMENCEMENT
306	State of
307	County of
308	
309	The undersigned hereby gives notice that improvement will be
310	made to certain real property, and in accordance with Chapter
311	713, Florida Statutes, the following information is provided in
312	this Notice of Commencement.
313	1. Description of property:(legal description of the
314	property, and street address if available)
315	2. General description of improvement:
316	3. <u>a. Owner:name and address</u>
317	b. Owner's phone number: Owner information or Lessee
318	information if the Lessee contracted for the improvement:
319	a. Name and address:
320	b. Interest in property:
321	c. Name and address of fee simple titleholder (if different
322	from Owner listed above):
323	4.a. Lessee, if the lessee contracted for the improvements:
324	(name and address)
325	<u>b. Lessee's phone number:</u> <del>a.</del>
326	5.a. Contractor:(name and address)
327	b. Contractor's phone number:
328	<u>6.</u> 5. Surety (if applicable, a copy of the payment bond is
329	attached):



330	a. Name and address:
331	b. Phone number:
332	c. Amount of bond: \$
333	<u>7.a.</u> 6.a. Lender:(name and address)
334	b. Lender's phone number:
335	8.7. Persons within the State of Florida designated by
336	Owner upon whom notices or other documents may be served as
337	provided by Section <u>713.13(1)(a)8.</u> <del>713.13(1)(a)7.</del> , Florida
338	Statutes:
339	a. Name and address:
340	b. Phone numbers of designated persons:
341	<u>9.a.8.a.</u> In addition to himself or herself, Owner
342	designates of to receive a copy of the
343	Lienor's Notice as provided in Section 713.13(1)(b), Florida
344	Statutes.
345	b. Phone number of person or entity designated by
346	owner:
347	10.9. Expiration date of notice of commencement (the
348	expiration date will be 1 year <u>after</u> from the date of recording
349	unless a different date is specified)
350	
351	WARNING TO OWNER: ANY PAYMENTS MADE BY THE OWNER AFTER THE
352	EXPIRATION OF THE NOTICE OF COMMENCEMENT ARE CONSIDERED IMPROPER
353	PAYMENTS UNDER CHAPTER 713, PART I, SECTION 713.13, FLORIDA
354	STATUTES, AND CAN RESULT IN YOUR PAYING TWICE FOR IMPROVEMENTS
355	TO YOUR PROPERTY. A NOTICE OF COMMENCEMENT MUST BE RECORDED AND
356	POSTED ON THE JOB SITE BEFORE THE FIRST INSPECTION. IF YOU
357	INTEND TO OBTAIN FINANCING, CONSULT WITH YOUR LENDER OR AN
358	ATTORNEY BEFORE COMMENCING WORK OR RECORDING YOUR NOTICE OF

413486

359	COMMENCEMENT.
360	
361	(Signature of Owner or Lessee, or Owner's or Lessee's
362	Authorized Officer/Director/Partner/Manager)
363	
364	(Signatory's Title/Office)
365	
366	STATE OF FLORIDA
367	COUNTY OF
368	
369	The foregoing instrument was acknowledged before me by means of
370	$\Box$ physical presence or $\Box$ online notarization, this day of
371	,(year), by(name of person) as(type of
372	authority, e.g. officer, trustee, attorney in fact) for
373	(name of party on behalf of whom instrument was executed)
374	
375	(Signature of Notary Public - State of Florida)
376	
377	(Print, Type, or Stamp Commissioned Name of Notary Public)
378	
379	Personally Known OR Produced Identification
380	
381	Type of Identification Produced
382	
383	Section 7. Subsections (1), (3), and (4) of section
384	713.132, Florida Statutes, are amended to read:
385	713.132 Notice of termination
386	(1) An owner may terminate the period of effectiveness of a
387	notice of commencement by executing, swearing to, and recording

Page 14 of 25



388 a notice of termination that contains: (a) The same information as the notice of commencement; 389 (b) The official records' recording office document book 390 391 and page reference numbers and recording date affixed by the 392 recording office on of the recorded notice of commencement; 393 (c) A statement of the date as of which the notice of 394 commencement is terminated, which date may not be earlier than 395 30 days after the notice of termination is recorded; 396 (d) A statement specifying that the notice applies to all 397 the real property subject to the notice of commencement or 398 specifying the portion of such real property to which it 399 applies; 400 (e) A statement that all lienors have been paid in full; 401 and 402 (f) A statement that the owner has, before recording the 403 notice of termination, served a copy of the notice of 404 termination on the contractor and on each lienor who has a 405 direct contract with the owner or who has timely served a notice 406 to owner, and a statement that the owner will serve a copy of 407 the notice of termination on each lienor who timely serves a 408 notice to owner after the notice of termination has been 409 recorded. The owner is not required to serve a copy of the 410 notice of termination on any lienor who has executed a waiver 411 and release of lien upon final payment in accordance with s. 412 713.20. 413 (3) An owner may not record a notice of termination at any 414 time after except after completion of construction, or after

415 construction ceases before completion and all lienors have been 416 paid in full or pro rata in accordance with s. 713.06(4).

413486

(4) If an owner or a contractor, by fraud or collusion, knowingly makes any fraudulent statement or affidavit in a notice of termination or any accompanying affidavit, the owner and the contractor, or either of them, as the case may be, is liable to any lienor who suffers damages as a result of the filing of the fraudulent notice of termination, + and any such lienor has a right of action for damages occasioned thereby.

(5) (4) A notice of termination must be served before recording on each lienor who has a direct contract with the owner and on each lienor who has timely and properly served a notice to owner in accordance with this part before the recording of the notice of termination. A notice of termination must be recorded in the official records of the county in which the project is located. If properly served before recording in accordance with this subsection, the notice of termination terminates the period of effectiveness of the notice of commencement 30 days after the notice of termination is recorded in the official records is effective to terminate the notice of commencement at the later of 30 days after recording of the notice of termination or a later the date stated in the notice of termination as the date on which the notice of commencement is terminated. However, if a lienor, who began work under the notice of commencement before its termination, lacks a direct contract with the owner, and timely serves his or her notice to owner after the notice of termination has been recorded, the owner must serve a copy of the notice of termination upon such lienor, and the termination of the notice of commencement as to that lienor is effective 30 days after service of the notice of termination if the notice of termination has been served

Page 16 of 25

590-02920-20

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413486

446 pursuant to paragraph (1) (f) on the contractor and on each lienor who has a direct contract with the owner or who has 447 448 served a notice to owner.

Section 8. Section 713.18, Florida Statutes, is amended to read:

713.18 Manner of serving documents notices and other instruments.-

(1) Service of any document notices, claims of lien, affidavits, assignments, and other instruments permitted or required under this part, s. 255.05, or s. 337.18, or copies thereof when so permitted or required, unless otherwise specifically provided in this part, must be made by one of the following methods:

(a) By hand actual delivery to the person to be served; if a partnership, to one of the partners; if a corporation, to an officer, director, managing agent, or business agent; or, if a limited liability company, to a member or manager.

(b) By common carrier delivery service or by registered, Global Express Guaranteed, or certified mail to the person to be served, with postage or shipping paid by the sender and with evidence of delivery, which may be in an electronic format.

(c) By posting on the site of the improvement if service as provided by paragraph (a) or paragraph (b) cannot be 469 accomplished.

470 (2) Notwithstanding subsection (1), Service of a notice to 471 owner or a preliminary notice to contractor under s. 255.05, s. 472 337.18, s. 713.06, or s. 713.23 is effective as of the date of 473 mailing, and the requirements for service under this section 474 have been satisfied, if:

413486

475 (a) The notice is mailed by registered, Global Express 476 Guaranteed, or certified mail, with postage prepaid, to the 477 person to be served at any of the addresses set forth in 478 subsection (3); 479

(b) The notice is mailed within 40 days after the date the 480 lienor first furnishes labor, services, or materials; and

481 (c)1. The person who served the notice maintains a 482 registered or certified mail log that shows the registered or 483 certified mail number issued by the United States Postal 484 Service, the name and address of the person served, and the date 485 stamp of the United States Postal Service confirming the date of 486 mailing; or

2. The person who served the notice maintains electronic tracking records approved or generated by the United States Postal Service containing the postal tracking number, the name and address of the person served, and verification of the date of receipt by the United States Postal Service.

(3) (a) Notwithstanding subsection (1), service of a 493 document under an instrument pursuant to this section is effective on the date of mailing or shipping, and the requirements for service under this section have been satisfied, 496 the instrument if the document it:

1. Is sent, using one of the methods specified in paragraph (1) (b), to the last address shown in the notice of commencement 499 or any amendment thereto or, in the absence of a notice of 500 commencement, to the last address shown in the building permit 501 application, or to the last known address of the person to be 502 served; and

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2. Is returned as being "refused," "moved, not

413486

504 forwardable," or "unclaimed," or is otherwise not delivered or 505 deliverable through no fault of the person serving the <u>document</u> 506 item.

(b) If the address shown in the notice of commencement or 507 508 any amendment to the notice of commencement, or, in the absence 509 of a notice of commencement, in the building permit application, 510 is incomplete for purposes of mailing or delivery, the person 511 serving the document item may complete the address and properly 512 format it according to United States Postal Service addressing 513 standards using information obtained from the property appraiser 514 or another public record without affecting the validity of 515 service under this section.

(4) A <u>document</u> notice served by a lienor on one owner or one partner of a partnership owning the real property is deemed notice to all owners and partners.

Section 9. Subsections (6) and (8) of section 713.20, Florida Statutes, are amended to read:

713.20 Waiver or release of liens.-

(6) A person may not require a lienor to furnish a lien waiver or release of lien that is different from the forms in subsection (4) or subsection (5) <u>in exchange for, or to induce</u> <u>payment of, a progress payment or final payment, unless the</u> <u>lienor has entered into a direct contract that requires the</u> <u>lienor to furnish a waiver or release that is different from the</u> <u>forms in subsection (4) or subsection (5)</u>.

(8) <u>Any provisions in</u> a lien waiver or lien release that
are is not related to the waiver or release of lien rights as
provided in this section are unenforceable, unless the lienor
has otherwise agreed to those provisions in the lienor's direct

Page 19 of 25

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533	contract substantially similar to the forms in subsections (4)
534	and (5) is enforceable in accordance with the terms of the lien
535	waiver or lien release.
536	Section 10. Paragraph (d) of subsection (1) of section
537	713.23, Florida Statutes, is amended to read:
538	713.23 Payment bond
539	(1)
540	(d) In addition, a lienor who has not received payment for
541	furnishing his or her labor, services, or materials must, as a
542	condition precedent to recovery under the bond, serve a written
543	notice of nonpayment <u>on</u> to the contractor and <u>a copy of the</u>
544	notice on the surety. The notice must be under oath and served
545	during the progress of the work or thereafter, but may not be
546	served later than 90 days after the final furnishing of labor,
547	services, or materials by the lienor, or, with respect to rental
548	equipment, later than 90 days after the date the rental
549	equipment was on the job site and available for use. A notice of
550	nonpayment that includes sums for retainage must specify the
551	portion of the amount claimed for retainage. The required notice
552	satisfies this condition precedent with respect to the payment
553	described in the notice of nonpayment, including unpaid finance
554	charges due under the lienor's contract, and with respect to any
555	other payments which become due to the lienor after the date of
556	the notice of nonpayment. The time period for serving a notice
557	of nonpayment <u>is</u> <del>shall be</del> measured from the last day of
558	furnishing labor, services, or materials by the lienor and may
559	not be measured by other standards, such as the issuance of a
560	certificate of occupancy or the issuance of a certificate of
561	substantial completion. The failure of a lienor to receive

Page 20 of 25



562 retainage sums not in excess of 10 percent of the value of 563 labor, services, or materials furnished by the lienor is not considered a nonpayment requiring the service of the notice 564 565 provided under this paragraph. If the payment bond is not 566 recorded before commencement of construction, the time period 567 for the lienor to serve a notice of nonpayment may at the option 568 of the lienor be calculated from the date specified in this 569 section or the date the lienor is served a copy of the bond. 570 However, the limitation period for commencement of an action on 571 the payment bond as established in paragraph (e) may not be 572 expanded. The negligent inclusion or omission of any information 573 in the notice of nonpayment that has not prejudiced the 574 contractor or surety does not constitute a default that operates 575 to defeat an otherwise valid bond claim. A lienor who serves a 576 fraudulent notice of nonpayment forfeits his or her rights under 577 the bond. A notice of nonpayment is fraudulent if the lienor has 578 willfully exaggerated the amount unpaid, willfully included a 579 claim for work not performed or materials not furnished for the 580 subject improvement, or prepared the notice with such willful 581 and gross negligence as to amount to a willful exaggeration. 582 However, a minor mistake or error in a notice of nonpayment, or 583 a good faith dispute as to the amount unpaid, does not 584 constitute a willful exaggeration that operates to defeat an 585 otherwise valid claim against the bond. The service of a 586 fraudulent notice of nonpayment is a complete defense to the 587 lienor's claim against the bond. The notice under this paragraph 588 must include the following information, current as of the date 589 of the notice, and must be in substantially the following form: 590

413486

591	NOTICE OF NONPAYMENT
592	
593	To (name of contractor and address)
594	(name of surety and address)
595	
596	The undersigned lienor notifies you that:
597	
598	1. The lienor has furnished(describe labor, services,
599	or materials) for the improvement of the real property
600	identified as (property description) The corresponding
601	amount unpaid to date is \$, of which \$ is unpaid
602	retainage.
603	2. The lienor has been paid to date the amount of $\$$ for
604	previously furnishing (describe labor, services, or
605	materials) for this improvement.
606	3. The lienor expects to furnish(describe labor,
607	services, or materials) for this improvement in the future
608	(if known), and the corresponding amount expected to become due
609	is \$ (if known).
610	
611	I declare that I have read the foregoing Notice of Nonpayment
612	and that the facts stated in it are true to the best of my
613	knowledge and belief.
614	
615	DATED on,
616	(signature and address of lienor)
617	STATE OF FLORIDA
618	COUNTY OF
619	

413486

620	The foregoing instrument was sworn to (or affirmed) and
621	subscribed before me by means of $\Box$ physical presence or $\Box$ online
622	notarization, this day of,(year), by(name
623	of signatory)
624	(Signature of Notary Public - State of Florida)
625	(Print, Type, or Stamp Commissioned Name of Notary
626	Public)
627	Personally Known OR Produced Identification
628	Type of Identification Produced
629	Section 11. Subsections (3) and (5) of section 713.235,
630	Florida Statutes, are amended to read:
631	713.235 Waivers of right to claim against payment bond;
632	forms
633	(3) A person may not require a claimant to furnish a waiver
634	that is different from the forms in subsections (1) and (2) $in$
635	exchange for, or to induce payment of, a progress payment or
636	final payment, unless the claimant has entered into a direct
637	contract that requires the claimant to furnish a waiver that is
638	different from the forms in subsections (1) and (2).
639	(5) <u>Any provisions in</u> a waiver that <u>are</u> <del>is</del> not <u>related to</u>
640	the waiver of a claim against the payment bond as provided in
641	this section are unenforceable, unless the claimant has
642	otherwise agreed to those provisions in the claimant's direct
643	contract substantially similar to the forms in this section is
644	enforceable in accordance with its terms.
645	Section 12. Section 713.29, Florida Statutes, is amended to
646	read:
647	713.29 <u>Attorney</u> Attorney's fees.—In any action brought to
648	enforce a lien, including a lien that has been transferred to

Page 23 of 25

COMMITTEE AMENDMENT

Florida Senate - 2020 Bill No. SB 868

413486

649	security, or to enforce a claim against a bond under this part,
650	the prevailing party is entitled to recover a reasonable fee for
651	the services of her or his attorney for trial and appeal or for
652	arbitration, in an amount to be determined by the court, which
653	fee must be taxed as part of the prevailing party's costs, as
654	allowed in equitable actions.
655	Section 13. This act shall take effect July 1, 2020.
656	
657	======================================
658	And the title is amended as follows:
659	Delete everything before the enacting clause
660	and insert:
661	A bill to be entitled
662	An act relating to liens and bonds; amending s.
663	255.05, F.S.; requiring that a copy of a notice of
664	nonpayment be served on the surety; prohibiting a
665	person from requiring a claimant to furnish a certain
666	waiver in exchange for or to induce certain payments;
667	providing that specified provisions in certain waivers
668	are unenforceable; providing an exception; amending s.
669	337.18, F.S.; providing that certain waivers apply to
670	certain contracts; amending s. 713.01, F.S.; revising
671	definitions; amending s. 713.09, F.S.; authorizing a
672	lienor to record one claim of lien for multiple direct
673	contracts; amending s. 713.10, F.S.; providing that
674	the interest of a lessor is not subject to liens for
675	certain improvements made by certain lessees who are
676	mobile home owners; amending s. 713.13, F.S.; revising
677	information to be included in a notice of
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Page 24 of 25

590-02920-20



678 commencement; amending s. 713.132, F.S.; revising 679 requirements for a notice of termination; amending s. 680 713.18, F.S.; specifying the manner in which documents 681 relating to certain construction bonds must be served; 682 providing that service of a document may be by hand 683 delivery; providing that service of a document is 684 effective on the date of mailing or shipping; making 685 technical changes; amending ss. 713.20 and 713.235, 686 F.S.; prohibiting a person from requiring a lienor to 687 furnish a certain waiver or release in exchange for or 688 to induce certain payments; providing that specified 689 provisions in certain waivers or releases are 690 unenforceable; providing an exception; amending s. 691 713.23, F.S.; requiring that a copy of a notice of 692 nonpayment be served on the surety; amending s. 693 713.29, F.S.; authorizing attorney fees in actions to 694 enforce a lien that has been transferred to security; 695 providing an effective date.

By Senator Albritton

	26-00848A-20 2020868
1	A bill to be entitled
2	An act relating to construction contracting; amending
3	s. 255.05, F.S.; revising the manner by which certain
4	claimants provide a notice of nonpayment to a surety;
5	providing that certain provisions in a waiver or
6	release of a claim against a payment bond are
7	unenforceable; amending s. 713.01, F.S.; revising the
8	definition of the term "final furnishing"; amending s.
9	713.07, F.S.; specifying the priority of certain liens
10	in relation to subordinate conveyances, encumbrances,
11	and demands; amending s. 713.13, F.S.; revising
12	information required to be included in a notice of
13	commencement; amending s. 713.18, F.S.; modifying
14	conditions under which service of certain instruments
15	is deemed effective; amending s. 713.20, F.S.;
16	providing that certain provisions in a lien waiver or
17	release are unenforceable; amending s. 713.23, F.S.;
18	revising the manner by which certain lienors provide a
19	notice of nonpayment to a surety; amending s. 713.235,
20	F.S.; providing that certain provisions in a waiver or
21	release of a right to make a claim against a payment
22	bond are unenforceable; providing an effective date.
23	
24	Be It Enacted by the Legislature of the State of Florida:
25	
26	Section 1. Paragraphs (a) and (f) of subsection (2) of
27	section 255.05, Florida Statutes, are amended to read:
28	255.05 Bond of contractor constructing public buildings;
29	form; action by claimants
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# Page 1 of 17

	26-00848A-20 2020868
30	(2)(a)1. If a claimant is no longer furnishing labor,
31	services, or materials on a project, a contractor or the
32	contractor's agent or attorney may elect to shorten the time
33	within which an action to enforce any claim against a payment
34	bond must be commenced by recording in the clerk's office a
35	notice in substantially the following form:
36	
37	NOTICE OF CONTEST OF CLAIM
38	AGAINST PAYMENT BOND
39	
40	To: (Name and address of claimant)
41	
42	You are notified that the undersigned contests your notice
43	of nonpayment, dated,, and served on the
44	undersigned on,, and that the time within
45	which you may file suit to enforce your claim is limited to 60
46	days after the date of service of this notice.
47	
48	DATED on,
49	
50	Signed:(Contractor or Attorney)
51	
52	The claim of a claimant upon whom such notice is served and who
53	fails to institute a suit to enforce his or her claim against
54	the payment bond within 60 days after service of such notice is
55	extinguished automatically. The contractor or the contractor's
56	attorney shall serve a copy of the notice of contest to the
57	claimant at the address shown in the notice of nonpayment or
58	most recent amendment thereto and shall certify to such service

# Page 2 of 17

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26-00848A-20 59 on the face of the notice and record the notice.

60 2. A claimant, except a laborer, who is not in privity with 61 the contractor shall, before commencing or not later than 45 days after commencing to furnish labor, services, or materials 62 63 for the prosecution of the work, serve the contractor with a written notice that he or she intends to look to the bond for 64 65 protection. A claimant who is not in privity with the contractor 66 and who has not received payment for furnishing his or her labor, services, or materials shall serve a written notice of 67 68 nonpayment on the contractor, and a copy of the notice on the 69 surety. The notice of nonpayment shall be under oath and served 70 during the progress of the work or thereafter but may not be 71 served earlier than 45 days after the first furnishing of labor, 72 services, or materials by the claimant or later than 90 days 73 after the final furnishing of the labor, services, or materials 74 by the claimant or, with respect to rental equipment, later than 75 90 days after the date that the rental equipment was last on the 76 job site available for use. Any notice of nonpayment served by a 77 claimant who is not in privity with the contractor which 78 includes sums for retainage must specify the portion of the 79 amount claimed for retainage. An action for the labor, services, 80 or materials may not be instituted against the contractor or the 81 surety unless the notice to the contractor and notice of 82 nonpayment have been served, if required by this section. 83 Notices required or permitted under this section must be served in accordance with s. 713.18. A claimant may not waive in 84 85 advance his or her right to bring an action under the bond 86 against the surety. In any action brought to enforce a claim 87 against a payment bond under this section, the prevailing party

#### Page 3 of 17

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2020868

2020868\_\_\_ e for the services of his

26-00848A-20 88 is entitled to recover a reasonable fee for the services of his 89 or her attorney for trial and appeal or for arbitration, in an 90 amount to be determined by the court, which fee must be taxed as 91 part of the prevailing party's costs, as allowed in equitable 92 actions. The time periods for service of a notice of nonpayment or for bringing an action against a contractor or a surety shall 93 94 be measured from the last day of furnishing labor, services, or 95 materials by the claimant and may not be measured by other 96 standards, such as the issuance of a certificate of occupancy or 97 the issuance of a certificate of substantial completion. The 98 negligent inclusion or omission of any information in the notice 99 of nonpayment that has not prejudiced the contractor or surety 100 does not constitute a default that operates to defeat an otherwise valid bond claim. A claimant who serves a fraudulent 101 102 notice of nonpayment forfeits his or her rights under the bond. 103 A notice of nonpayment is fraudulent if the claimant has 104 willfully exaggerated the amount unpaid, willfully included a 105 claim for work not performed or materials not furnished for the 106 subject improvement, or prepared the notice with such willful 107 and gross negligence as to amount to a willful exaggeration. 108 However, a minor mistake or error in a notice of nonpayment, or 109 a good faith dispute as to the amount unpaid, does not 110 constitute a willful exaggeration that operates to defeat an 111 otherwise valid claim against the bond. The service of a 112 fraudulent notice of nonpayment is a complete defense to the 113 claimant's claim against the bond. The notice of nonpayment under this subparagraph must include the following information, 114 115 current as of the date of the notice, and must be in 116 substantially the following form:

#### Page 4 of 17

	26-00848A-20 2020868_
117	
118	NOTICE OF NONPAYMENT
119	
120	To:(name of contractor and address)
121	
122	(name of surety and address)
123	
124	The undersigned claimant notifies you that:
125	1. Claimant has furnished(describe labor, services, or
126	materials) for the improvement of the real property
127	identified as (property description) The corresponding
128	amount unpaid to date is \$, of which \$ is unpaid
129	retainage.
130	2. Claimant has been paid to date the amount of $\$$ for
131	previously furnishing (describe labor, services, or
132	materials) for this improvement.
133	3. Claimant expects to furnish(describe labor,
134	services, or materials) for this improvement in the future
135	(if known), and the corresponding amount expected to become due
136	is \$ (if known).
137	
138	I declare that I have read the foregoing Notice of Nonpayment
139	and that the facts stated in it are true to the best of my
140	knowledge and belief.
141	
142	DATED on,
143	
144	(signature and address of claimant)
145	

# Page 5 of 17

<pre>146 STATE OF FLORIDA 147 COUNTY OF 148 149 The foregoing instrument was sworn to (or affirmed) and</pre>	
148	
149 The foregoing instrument was sworn to (or affirmed) and	
150 subscribed before me thisday of,(year), by	
151(name of signatory)	
152 (Signature of Notary Public - State of Florida)	
153 (Print, Type, or Stamp Commissioned Name of Notary	
154 Public)	
155	
156 Personally Known OR Produced Identification	
157	
158 Type of Identification Produced	• • • •
159	
160 (f) A provision in a waiver or a release executed on or	
161 after July 1, 2020, which that is not related to the waiver o	r
162 release of a claim against the payment bond as contemplated i	<u>n</u>
163 this subsection is unenforceable substantially similar to the	
164 forms in this subsection is enforceable in accordance with it	<del>5</del>
165 terms.	
166 Section 2. Subsection (12) of section 713.01, Florida	
167 Statutes, is amended to read:	
168 713.01 Definitions.—As used in this part, the term:	
169 (12) "Final furnishing" means the last date that the lie	nor
170 furnishes labor, services, or materials. Such date may not be	
171 measured by other standards, such as the issuance of a	
172 certificate of occupancy or the issuance of a certificate of	
173 final completion, and does not include correction of	
174 deficiencies in the lienor's previously performed work or	

# Page 6 of 17

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	26-00848A-20 2020868
175	materials supplied.
176	(a) With respect to rental equipment, the term means the
177	date that the rental equipment was last on the job site and
178	available for use.
179	(b) With respect to specially fabricated materials, the
180	term means the date that the last portion of the specially
181	fabricated materials is delivered to the site of the
182	improvement. However, if any portion of the specially fabricated
183	materials is not delivered to the site of the improvement
184	through no fault of the lienor, the term means either 1 year
185	from completion of fabrication by the lienor, 1 year from the
186	date that the lienor receives the remainder of the specially
187	fabricated materials to complete its order, or the expiration of
188	the notice of commencement, whichever occurs later.
189	Section 3. Subsection (3) of section 713.07, Florida
190	Statutes, is amended to read:
191	713.07 Priority of liens
192	(3) All such liens shall have priority over any conveyance,
193	encumbrance, or demand not recorded against the real property
194	before prior to the time such lien attached as provided herein,
195	including subordinate conveyances, encumbrances, or demands that
196	would otherwise relate back to any conveyance, encumbrance, or
197	demand recorded before the time such lien attached pursuant to
198	the operation of any common law doctrine or remedy. However, but
199	any conveyance, encumbrance <u>,</u> or demand recorded <u>before</u> <del>prior to</del>
200	the time such lien attaches and any proceeds thereof, regardless
201	of when disbursed, <u>has</u> <del>shall have</del> priority over such liens.
202	Section 4. Subsection (1) of section 713.13, Florida
203	Statutes, is amended to read:

# Page 7 of 17

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```
2020868
     26-00848A-20
204
          713.13 Notice of commencement.-
205
          (1) (a) Except for an improvement that is exempt pursuant to
206
     s. 713.02(5), an owner or the owner's authorized agent before
207
     actually commencing to improve any real property, or
208
     recommencing completion of any improvement after default or
209
     abandonment, whether or not a project has a payment bond
210
     complying with s. 713.23, shall record a notice of commencement
211
     in the clerk's office and forthwith post either a certified copy
     thereof or a notarized statement that the notice of commencement
212
213
     has been filed for recording along with a copy thereof. The
     notice of commencement must shall contain the following
214
215
     information:
          1. A description sufficient for identification of the real
216
217
     property to be improved. The description should include the
```

218 legal description of the property and also should include the 219 street address and tax folio number of the property if available 220 or, if there is no street address available, such additional 221 information as will describe the physical location of the real 222 property to be improved.

223

2. A general description of the improvement.

3. The name and address of the owner <u>of record</u>, the owner's
interest in the site of the improvement, and the name and
address of the fee simple titleholder, if other than such owner.

4. The name and address of the tenant, or lessee, if the
tenant A lessee who contracts for the improvements as is an
owner as defined under s. 713.01(23) and must be listed as the
owner together with a statement that the ownership interest is a
leasehold interest.

232

5.4. The name and address of the contractor.

#### Page 8 of 17

26-00848A-20 2020868 233 6.5. The name and address of the surety on the payment bond 234 under s. 713.23, if any, and the amount of such bond. 235 7.6. The name and address of any person making a loan for 236 the construction of the improvements. 237 8.7. The name and address within the state of a person 238 other than himself or herself who may be designated by the owner 239 as the person upon whom notices or other documents may be served 240 under this part; and service upon the person so designated constitutes service upon the owner. 241 242 (b) The owner, at his or her option, may designate a person 243 in addition to himself or herself to receive a copy of the 244 lienor's notice as provided in s. 713.06(2)(b), and if he or she 245 does so, the name and address of such person must be included in the notice of commencement. 246 (c) If the contract between the owner and a contractor 247 248 named in the notice of commencement expresses a period of time 249 for completion for the construction of the improvement greater 250 than 1 year, the notice of commencement must state that it is 251 effective for a period of 1 year plus any additional period of 252 time. Any payments made by the owner after the expiration of the 253 notice of commencement are considered improper payments. 254 (d) A notice of commencement must be in substantially the 255 following form: 256 Permit No.... 257 Tax Folio No..... 258 NOTICE OF COMMENCEMENT 259 State of.... 260 County of.... 261

#### Page 9 of 17

	26-00848A-20 2020868
262	The undersigned hereby gives notice that improvement will be
263	made to certain real property, and in accordance with Chapter
264	713, Florida Statutes, the following information is provided in
265	this Notice of Commencement.
266	1. Description of property:(legal description of the
267	property, and street address if available)
268	2. General description of improvement:
269	3. Owner of record information or Lessee information if the
270	Lessee contracted for the improvement:
271	a. Name and address:
272	b. <u>Phone number: Interest in property:</u> .
273	c. Name and address of fee simple titleholder (if different
274	from Owner listed above):
275	4. Tenant (lessee) if tenant contracted for the
276	improvement:
277	a. Name and address:
278	b. Phone number:
279	5. Contractor:
280	a. Name and address: (name and address)
281	b. <del>Contractor's</del> Phone number:
282	6.5. Surety (if applicable, a copy of the payment bond is
283	attached):
284	a. Name and address:
285	b. Phone number:
286	c. Amount of bond: \$
287	7.6.a. Lender: (name and address)
288	a. Name and address:
289	b. <del>Lender's</del> Phone number:
290	8.7. Persons within the State of Florida designated by
1	

# Page 10 of 17

	26-00848A-20 2020868_
291	Owner upon whom notices or other documents may be served as
292	provided by Section <u>713.13(1)(a)8.</u> <del>713.13(1)(a)7.</del> , Florida
293	Statutes:
294	a. Name and address:
295	b. Phone numbers of designated persons:
296	9.a.8.a. In addition to himself or herself, Owner
297	designates of to receive a copy of the
298	Lienor's Notice as provided in Section 713.13(1)(b), Florida
299	Statutes.
300	b. Phone number of person or entity designated by
301	owner:
302	<u>10.9.</u> Expiration date of notice of commencement (the
303	expiration date will be 1 year from the date of recording unless
304	a different date is specified)
305	
306	WARNING TO OWNER: ANY PAYMENTS MADE BY THE OWNER AFTER THE
307	EXPIRATION OF THE NOTICE OF COMMENCEMENT ARE CONSIDERED IMPROPER
308	PAYMENTS UNDER CHAPTER 713, PART I, SECTION 713.13, FLORIDA
309	STATUTES, AND CAN RESULT IN YOUR PAYING TWICE FOR IMPROVEMENTS
310	TO YOUR PROPERTY. A NOTICE OF COMMENCEMENT MUST BE RECORDED AND
311	POSTED ON THE JOB SITE BEFORE THE FIRST INSPECTION. IF YOU
312	INTEND TO OBTAIN FINANCING, CONSULT WITH YOUR LENDER OR AN
313	ATTORNEY BEFORE COMMENCING WORK OR RECORDING YOUR NOTICE OF
314	COMMENCEMENT.
315	
316	(Signature of Owner or <u>Tenant (Lessee)</u> <del>Lessee</del> , or Owner's or
317	<u>Tenant's (Lessee's)</u>
318	Officer/Director/Partner/Manager)
319	
•	

# Page 11 of 17

```
26-00848A-20
                                                               2020868
320
     ... (Signatory's Title/Office)...
321
322
     The foregoing instrument was acknowledged before me this ....
323
     day of ...., ... (year)..., by ... (name of person)... as ... (type
324
     of authority, . . . e.g. officer, trustee, attorney in fact)...
325
     for ... (name of party on behalf of whom instrument was
326
     executed) ....
327
328
     ... (Signature of Notary Public - State of Florida)...
329
330
     ... (Print, Type, or Stamp Commissioned Name of Notary Public)...
331
          Personally Known .... OR Produced Identification ....
332
333
334
          Type of Identification Produced.....
335
336
           (e) A copy of any payment bond must be attached at the time
337
     of recordation of the notice of commencement. The failure to
338
     attach a copy of the bond to the notice of commencement when the
339
     notice is recorded negates the exemption provided in s.
340
     713.02(6). However, if a payment bond under s. 713.23 exists but
341
     was not attached at the time of recordation of the notice of
342
     commencement, the bond may be used to transfer any recorded lien
343
     of a lienor except that of the contractor by the recordation and
344
     service of a notice of bond pursuant to s. 713.23(2). The notice
     requirements of s. 713.23 apply to any claim against the bond;
345
346
     however, the time limits for serving any required notices shall,
347
     at the option of the lienor, be calculated from the dates
     specified in s. 713.23 or the date the notice of bond is served
348
```

#### Page 12 of 17

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	26-00848A-20 2020868
349	on the lienor.
350	(f) The giving of a notice of commencement is effective
351	upon the filing of the notice in the clerk's office.
352	(g) The owner must sign the notice of commencement and no
353	one else may be permitted to sign in his or her stead.
354	Section 5. Paragraph (a) of subsection (3) of section
355	713.18, Florida Statutes, is amended to read:
356	713.18 Manner of serving notices and other instruments
357	(3)(a) Service of an instrument pursuant to this section is
358	effective on the date of mailing <u>or shipment of</u> the instrument
359	if it:
360	1. Is sent to the last address shown in the notice of
361	commencement or any amendment thereto or, in the absence of a
362	notice of commencement, to the last address shown in the
363	building permit application, or to the last known address of the
364	person to be served; and
365	2. Is returned as being "refused," "moved, not
366	forwardable," or "unclaimed," or is otherwise not delivered or
367	deliverable through no fault of the person serving the item.
368	Section 6. Subsection (8) of section 713.20, Florida
369	Statutes, is amended to read:
370	713.20 Waiver or release of liens
371	(8) A provision in a lien waiver or lien release executed
372	on or after July 1, 2020, which that is not related to the
373	waiver or release of lien rights as contemplated by this section
374	is unenforceable s <del>ubstantially similar to the forms in</del>
375	subsections (4) and (5) is enforceable in accordance with the
376	terms of the lien waiver or lien release.
377	Section 7. Paragraph (d) of subsection (1) of section
1	

# Page 13 of 17

```
26-00848A-20
                                                              2020868
378
     713.23, Florida Statutes, is amended to read:
379
          713.23 Payment bond.-
380
          (1)
381
           (d) In addition, a lienor who has not received payment for
     furnishing his or her labor, services, or materials must, as a
382
383
     condition precedent to recovery under the bond, serve a written
384
     notice of nonpayment to the contractor, and a copy of the notice
385
     to the surety. The notice must be under oath and served during
386
     the progress of the work or thereafter, but may not be served
387
     later than 90 days after the final furnishing of labor,
388
     services, or materials by the lienor, or, with respect to rental
389
     equipment, later than 90 days after the date the rental
390
     equipment was on the job site and available for use. A notice of
391
     nonpayment that includes sums for retainage must specify the
392
     portion of the amount claimed for retainage. The required notice
393
     satisfies this condition precedent with respect to the payment
394
     described in the notice of nonpayment, including unpaid finance
395
     charges due under the lienor's contract, and with respect to any
396
     other payments which become due to the lienor after the date of
397
     the notice of nonpayment. The time period for serving a notice
398
     of nonpayment shall be measured from the last day of furnishing
399
     labor, services, or materials by the lienor and may not be
400
     measured by other standards, such as the issuance of a
401
     certificate of occupancy or the issuance of a certificate of
402
     substantial completion. The failure of a lienor to receive
403
     retainage sums not in excess of 10 percent of the value of
404
     labor, services, or materials furnished by the lienor is not
405
     considered a nonpayment requiring the service of the notice
     provided under this paragraph. If the payment bond is not
406
```

#### Page 14 of 17

26-00848A-20 2020868 407 recorded before commencement of construction, the time period 408 for the lienor to serve a notice of nonpayment may at the option 409 of the lienor be calculated from the date specified in this 410 section or the date the lienor is served a copy of the bond. 411 However, the limitation period for commencement of an action on 412 the payment bond as established in paragraph (e) may not be 413 expanded. The negligent inclusion or omission of any information 414 in the notice of nonpayment that has not prejudiced the contractor or surety does not constitute a default that operates 415 416 to defeat an otherwise valid bond claim. A lienor who serves a 417 fraudulent notice of nonpayment forfeits his or her rights under 418 the bond. A notice of nonpayment is fraudulent if the lienor has 419 willfully exaggerated the amount unpaid, willfully included a 420 claim for work not performed or materials not furnished for the 421 subject improvement, or prepared the notice with such willful 422 and gross negligence as to amount to a willful exaggeration. 423 However, a minor mistake or error in a notice of nonpayment, or 424 a good faith dispute as to the amount unpaid, does not 425 constitute a willful exaggeration that operates to defeat an 426 otherwise valid claim against the bond. The service of a 427 fraudulent notice of nonpayment is a complete defense to the 428 lienor's claim against the bond. The notice under this paragraph 429 must include the following information, current as of the date 430 of the notice, and must be in substantially the following form: 431 432 NOTICE OF NONPAYMENT 433 434 To ... (name of contractor and address) ... 435

#### Page 15 of 17

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```
26-00848A-20
                                                                2020868
436
     ... (name of surety and address) ...
437
438
     The undersigned lienor notifies you that:
439
          1. The lienor has furnished ... (describe labor, services,
440
     or materials)... for the improvement of the real property
441
     identified as ... (property description) .... The corresponding
442
     amount unpaid to date is $...., of which $.... is unpaid
443
     retainage.
444
          2. The lienor has been paid to date the amount of $.... for
445
     previously furnishing ... (describe labor, services, or
446
     materials) ... for this improvement.
447
          3. The lienor expects to furnish ... (describe labor,
448
     services, or materials)... for this improvement in the future
449
     (if known), and the corresponding amount expected to become due
450
     is $.... (if known).
451
452
     I declare that I have read the foregoing Notice of Nonpayment
453
     and that the facts stated in it are true to the best of my
454
     knowledge and belief.
455
456
     DATED on .....
                             . . . . . . . . .
457
458
                                 ... (signature and address of lienor) ...
459
460
     STATE OF FLORIDA
461
     COUNTY OF.....
462
463
     The foregoing instrument was sworn to (or affirmed) and
464
     subscribed before me this .... day of ...., ... (year)..., by
```

#### Page 16 of 17

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	26-00848A-20 2020868_
465	(name of signatory)
466	(Signature of Notary Public - State of Florida)
467	(Print, Type, or Stamp Commissioned Name of Notary
468	Public)
469	
470	Personally Known OR Produced Identification
471	
472	Type of Identification Produced
473	Section 8. Subsection (5) of section 713.235, Florida
474	Statutes, is amended to read:
475	713.235 Waivers of right to claim against payment bond;
476	forms
477	(5) A provision in a waiver or a release executed on or
478	after July 1, 2020, which that is not related to the waiver or
479	release of a claim against the payment bond as contemplated by
480	this section is unenforceable substantially similar to the forms
481	in this section is enforceable in accordance with its terms.
482	Section 9. This act shall take effect July 1, 2020.

# Page 17 of 17

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#### The Florida Senate COMMITTEE VOTE RECORD

# COMMITTEE:JudiciaryITEM:SB 868FINAL ACTION:Favorable with Committee SubstituteMEETING DATE:Tuesday, February 4, 2020TIME:12:30—2:30 p.m.PLACE:110 Senate Building

			12/10/2019	1	2/04/2020	2		
EINIAL	VOTE		Motion to T	Femporarily	/ Amendment 413486			
	VOIL		Fosipone					
			Simmono		Albritton			
Yea	Nay	SENATORS	Simmons Yea	Nay	Yea Nay		Yea	Nay
X		Baxley						
Х		Gibson						
Х		Hutson						
Х		Stargel						
Х		Rodriguez, VICE CHAIR						
Х		Simmons, CHAIR						
					1			
6	0	TOTALS	FAV	-	RCS	-	Maria	
Yea	Nay		Yea	Nay	Yea	Nay	Yea	Nay

CODES: FAV=Favorable UNF=Unfavorable -R=Reconsidered RCS=Replaced by Committee Substitute RE=Replaced by Engrossed Amendment RS=Replaced by Substitute Amendment TP=Temporarily Postponed VA=Vote After Roll Call VC=Vote Change After Roll Call WD=Withdrawn OO=Out of Order AV=Abstain from Voting 02/04/2020 - Judiciary (12:30 PM - 2:30 PM) All Documents

S00868 GENERAL BILL by Albritton; (Compare CS/CS/H 00283, H 00897, S 01422) Construction Contracting. EFFECTIVE DATE: 07/01/2020. 01/14/20 S Introduced 01/30/20 S On Committee agenda-- Judiciary, 02/04/20, 12:30 pm, 110 Senate Building 02/04/20 S CS by Judiciary; YEAS 6 NAYS 0



The Florida Senate

## **Committee Agenda Request**

To:	Senator David	Simmons,	Chair
	Committee on	Judiciary	

Subject: Committee Agenda Request

Date: December 3, 2019

I respectfully request that **Senate Bill #868**, relating to Construction Contracting, be placed on the:

 $\boxtimes$ 

committee agenda at your earliest possible convenience.



next committee agenda.

Senator Ben Albritton Florida Senate, District 26

File signed original with committee office

S-020 (03/2004)

THE FLORIDA SENATE

# **APPEARANCE RECORD**

214120	nator or Senate Professional Staff conducting the meeting) SB 868
Meeting Date	Bill Number (if applicable)
Topic Construction Contracting	<u>413486</u> Amendment Barcode (if applicable)
Name FRENCH BROWN	
Job Title Idda y	
Address 18 S. Montre St. S	Sute BIS Phone 350-455-0952
Street	32301 Email brown & Dennied.u
City State	Zip
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing <u>RPPTL</u> Section	
Appearing at request of Chair: 🗌 Yes 🔀 No	Lobbyist registered with Legislature: Xes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

THE FLORIDA SENATE	
	RD
2/4/20 (Deliver BOTH copies of this form to the Senator or Senate Professional S	
Meeting pate	Bill Number (if applicable)
Topic Construction Liens & Bonds	$\frac{41348}{4}$ Amendment Barcode (if applicable)
Name Deborah Lawson	
Job Title	·
Address P.O. Box 12277	Phone \$56-570-0033
Street Tallahassee H 32317	Email deborah, e. lawson
City State Zip	@outlook, com
	peaking: In Support Against ir will read this information into the record.)
Representing NACM Improved Consti	ruction Practices Committee
Appearing at request of Chair: Yes No Lobbyist regist	ered with Legislature: 🔽 Yes 🔲 No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

THE FLORIDA SENATE	
APPEARANCE RECO	RD
2/4/2020 (Deliver BOTH copies of this form to the Senator or Senate Professional S	staff conducting the meeting) $58868$
Meeting Date	Bill Number (if applicable)
Topic	Amendment Barcode (if applicable)
Name Bruce Kershner	
Job Title	
Address 231 West Ray Ave	Phone 407 788 5570
Street Longwood Fl 32750 City State Zip	Email Ressurer Patt. net
Speaking: For Against Information Waive Speaking:	peaking: In Support Against ir will read this information into the record.)
Representing MACM Juproved Construction Proch	ies Committee
	ered with Legislature: Yes 🗌 No

. ...

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

THE FLORIDA SEN	ATE
	RECORD
(Deliver BOTH copies of this form to the Senator or Senate P	rofessional Staff conducting the meeting) $56868$
Meeting Date	Bill Number (if applicable)
Topic CONSTRUCTION CONTRACT	Amendment Barcode (if applicable)
Name KEYNA CORY	
Job Title	
Address 730 C. PARK ANC	Phone 85068(1065
	Email Kaynaco Me paconsultants. Com
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing NATIONAL WASTE & RECYCLING	ASSN - FL CHAPTER
Appearing at request of Chair: Yes No Lobbyi	st registered with Legislature: 📉 Yes 🗌 No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

	THE FLORID	A SENATE	
	APPEARANO	CE RECORD	
2/4	(Deliver BOTH copies of this form to the Senator or S	Senate Professional Staff conducting t	he meeting)
Meeting Date			Bill Number (if applicable)
Topic Constru	ictio- Contracting		Amendment Barcode (if applicable)
Name <u>Fvan Â</u>	ower		
Job Title			
Address <u>12 v S.</u>	Monroe St	Phone	(850) 519-1062
Street			
City	State	Email_ <i>_C</i> 	Van Conba Consulting. com
Speaking: EFor	Against Information		In Support Against information into the record.)
Representing	Florida Concrete & Products	Association & ;	FICAP
Appearing at request	of Chair: Yes No L	obbyist registered with	Legislature: 🔀 Yes 🗌 No
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While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

#### The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Pre	epared By: 1	The Professional	Staff of the Comm	ittee on Judiciary	
BILL:	SB 1256					
INTRODUCER:	Senator A	lbritton				
SUBJECT:	Telegraph	Companie	es			
DATE:	February 3	3, 2020	REVISED:			
ANAL	YST	STAF	F DIRECTOR	REFERENCE		ACTION
1. Wiehle		Imhof		IT	Favorable	
2. Elsesser		Cibula	l	JU	Favorable	
3.				RC		

#### I. Summary:

SB 1256 repeals chapter 363, F.S., which provides for the liability of telegraph or telegram companies for specified negligent acts, penalties, damages, and attorney fees, and legal procedures.

The bill takes effect July 1, 2020.

#### II. Present Situation:

Chapter 363, F.S., contains the Florida statutes on telegraph and telegram companies. The first four sections (ss. 363.02, 363.03, 363.04, and 363.05, F.S.) were enacted in 1907; the remaining five sections (ss. 363.06, 363.07, 363.08, 363.09, and 363.10, F.S.) were enacted in 1913; and none of the sections were significantly amended after enactment.

Enacted in 1907, and codified in ss. 362.02-363.05, F.S., the statutes provide for liability, penalties, and damages for failure of a telegraph company to meet statutory operational requirements. Any telegraph company engaged in the business of transmitting messages over a telegraph line in this state that negligently fails to promptly deliver a received message to the addressee is liable to the sender for a \$50 penalty and liable to both the sender and addressee for all resulting damages. These penalties apply only to deliveries in incorporated cities and towns. A failure to timely deliver a message is presumed to be negligent. Additionally, any telegraph company that refuses to accept any tendered, legible message for transmission, together with the required fee, is liable to the sender and addressee for a penalty of \$50 plus all resulting damages, unless the company shows that the line or lines over which such message should be transmitted were damaged preventing transmission. Any person recovering any of the above penalties or damages is entitled to also recover 10 percent of the amount recovered as attorney's fees.<sup>1</sup>

<sup>&</sup>lt;sup>1</sup> Chapter 5628, ss. 1-3 and ch. 5629, ss. 1 and 2, Laws of Fla. (1907).

Enacted in 1913, and codified in ss. 363.06-363.10, F.S., the statutes make a telegram company liable to the sender and addressee of any telegram received for transmission and delivery for mental anguish, distress or feeling, physical and mental pains and suffering resulting from the negligent failure to promptly transmit or promptly deliver such telegram, or because of the negligent failure to correctly transmit and deliver such telegram. In an action to seek damages for the negligence of a telegraph company, the telegraph company has the burden of proof to show, by a preponderance of the evidence, that it was free from fault. Additionally, a telegram company that receives a message in cipher is liable for damages resulting from the negligent failure to promptly transmit and deliver the telegram in cipher.<sup>2</sup> The receipt by any person engaged in the telegram business of a message for transmission constitutes notice to that person that the telegram is important, requiring prompt and correct transmission and delivery. Finally, all contractual provisions attempting to relieve or exempt a telegram company from liabilities imposed by law or to limit the time in which suits may be brought for negligent failure to perform any duty imposed by law are declared to be against the public policy of this state and to be illegal and void, and no court in this state is to give effect to any such provisions.<sup>3</sup>

It appears that telegraph offices and telegrams have largely, if not completely, been replaced by messaging methods such as emails, instant messaging, texts, and tweets. In 2017, the Federal Communications Commission updated its rules to remove regulations outmoded by technological advances and market forces. Among the deletions were a number of references to telegraph services as the commission was "not aware of any interstate telegraph service providers today"; as "[t]elegraph service is obsolete"; and as the commission found "that no purpose is served by requiring any remaining (or future) providers of telegraph service" to comply with the rules under review, "[n]or is the public interest served by maintaining outdated and unnecessary requirements in our rules."<sup>4</sup>

#### III. Effect of Proposed Changes:

The bill repeals chapter 363, F.S., which provides for the liability of telegraph or telegram companies for specified negligent acts, penalties, damages, and attorney fees, and legal procedures.

The bill takes effect July 1, 2020.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

<sup>&</sup>lt;sup>2</sup> The term "cipher" is not defined but appears to mean code.

<sup>&</sup>lt;sup>3</sup> Chapter 6522, ss. 1-5, Laws of Fla. (1913).

<sup>&</sup>lt;sup>4</sup> 32 FCC Rcd 7132 (8) (2017).

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill repeals the following sections of the Florida Statutes: 363.02, 363.03, 363.04, 363.05, 363.06, 363.07, 363.08, 363.09, and 363.10.

#### IX. Additional Information:

#### A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Albritton

	26-01721-20 20201256
1	A bill to be entitled
2	An act relating to telegraph companies; repealing
3	chapter 363, F.S., relating to the regulation of
4	telegraph companies and telegrams; providing an
5	effective date.
6	
7	Be It Enacted by the Legislature of the State of Florida:
8	
9	Section 1. Chapter 363, Florida Statutes, consisting of
10	sections 363.02, 363.03, 363.04, 363.05, 363.06, 363.07, 363.08,
11	363.09, and 363.10, is repealed.
12	Section 2. This act shall take effect July 1, 2020.

CODING: Words stricken are deletions; words underlined are additions.

#### The Florida Senate COMMITTEE VOTE RECORD

COMMITTEE:	Judiciary
ITEM:	SB 1256
FINAL ACTION:	Favorable
MEETING DATE:	Tuesday, February 4, 2020
TIME:	12:30—2:30 p.m.
PLACE:	110 Senate Building

FINAL VOTE								
Yea	Nay	SENATORS	Yea	Nay	Yea	Nay	Yea	Nay
Х		Baxley						
Х		Gibson						
Х		Hutson						
Х		Stargel						
Х		Rodriguez, VICE CHAIR						
Х		Simmons, CHAIR						
				1				
				1				
	<u> </u>							
6	0	TOTALS						
Yea	Nay		Yea	Nay	Yea	Nay	Yea	Nay

CODES: FAV=Favorable UNF=Unfavorable -R=Reconsidered RCS=Replaced by Committee Substitute RE=Replaced by Engrossed Amendment RS=Replaced by Substitute Amendment TP=Temporarily Postponed VA=Vote After Roll Call VC=Vote Change After Roll Call WD=Withdrawn OO=Out of Order AV=Abstain from Voting 02/04/2020 - Judiciary (12:30 PM - 2:30 PM) All Documents

S01256 GENERAL BILL by Albritton; (Identical H 06055) Telegraph Companies. EFFECTIVE DATE: 07/01/2020. 01/30/20 S On Committee agenda-- Judiciary, 02/04/20, 12:30 pm, 110 Senate Building 02/04/20 S Favorable by Judiciary; YEAS 6 NAYS 0; Now in Rules



The Florida Senate

## **Committee Agenda Request**

То:	Senator David	Simmons,	Chair
	Committee on	Judiciary	

Subject: Committee Agenda Request

**Date:** January 29, 2020

I respectfully request that Senate Bill #1256, relating to Telegraph Companies, be placed on the:



committee agenda at your earliest possible convenience.



next committee agenda.

Senator Ben Albritton Florida Senate, District 26

#### The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.) Prepared By: The Professional Staff of the Committee on Judiciary CS/SB 914 BILL: Banking and Insurance Committee and Senator Brandes INTRODUCER: **Contingency Risk Multipliers** SUBJECT: February 3, 2020 DATE: **REVISED:** ANALYST STAFF DIRECTOR REFERENCE ACTION 1. Arnold Knudson BI Fav/CS 2. Stallard Cibula JU Favorable 3. RC

### Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

#### I. Summary:

CS/SB 914 codifies into state law the federal precedent regarding the award of attorney fees using the lodestar amount and contingency fee multipliers as applied in property insurance cases, as articulated in *Perdue*.<sup>1</sup> The bill creates a strong presumption that the lodestar amount is sufficient and reasonable. The bill provides further that the lodestar "sufficient and reasonable" presumption is rebuttable only in "rare and exceptional" circumstances by evidence that competent counsel could not be retained in a reasonable manner. Only when such evidence is presented to the court could a contingency fee multiplier be applied in property insurance litigation.

The lodestar amount, in the context of attorney fees awarded under s. 627.428, F.S., is the number of hours reasonably expended on the litigation multiplied by a reasonable hourly rate for the services of the attorney of the insured or beneficiary.

The bill takes effect July 1, 2020.

<sup>&</sup>lt;sup>1</sup> Perdue v. Kenny A. ex rel. Winn, 559 U.S. 542 (2010).

#### II. Present Situation:

#### Overview

If an insured or its beneficiary prevails in an action brought against an insurer under an insurance policy, a state court must order the insurer to pay a "reasonable fee" to the attorney of the insured or beneficiary. The court must determine the fee by the "lodestar" calculation: multiplying the number of hours the attorney reasonably spent on the case by a reasonable hourly rate.<sup>2</sup> However, the court is authorized to consider going a step further, namely by multiplying the lodestar figure by a "contingency fee multiplier" of between 1 and 2.5 based on the case's outcome and the likelihood of success at the outset—the lower the likelihood of success, the higher the multiplier.<sup>3</sup> Though it appears that a court may, in its discretion, choose *not* to apply a contingency fee multiplier, if a court desires to consider applying the multiplier, it must consider three factors in deciding whether to apply the multiplier. Particularly, the court must consider whether:

- The relevant market requires a contingency fee multiplier to obtain competent counsel;
- The attorney was able to mitigate the risk of nonpayment in any way; and
- Any of the factors set forth in *Rowe* are applicable, especially the amount involved, the results obtained, and the type of fee arrangement between the attorney and his client.<sup>4</sup>

In 2017, the Florida Supreme Court made it clear that a court is <u>not</u> required to find that a case involved "rare and exceptional" circumstances before using the multiplier. In contrast, the United States Supreme Court has held that a "rare and exceptional" circumstances finding <u>is</u> a prerequisite to the use of a contingency fee multiplier.

#### **Attorney Fees in Insurance Litigation**

In most United States jurisdictions, each party to the litigation pays its own attorney, regardless of the outcome of the litigation, and a court may only award attorney fees to the prevailing side if

(8) Whether the fee is fixed or contingent.

<sup>&</sup>lt;sup>2</sup> In determining the hourly rate, the court must look to five of the eight factors set forth in *Florida Patient's Compensation Fund v. Rowe*, 472 So. 2d 1145 (Fla. 1985), which are now found in Rule of Professional Conduct 4-1.5 of The Florida Bar:

<sup>(1)</sup> The time and labor required, the novelty and difficulty of the question involved, and **the skill requisite to perform the legal service properly**.

<sup>(2)</sup> The likelihood, if apparent to the client, that the acceptance of the particular employment will preclude other employment by the lawyer.

<sup>(3)</sup> The fee customarily charged in the locality for similar legal services.

<sup>(4)</sup> **The amount involved** and the results obtained.

<sup>(5)</sup> The time limitations imposed by the client or by the circumstances.

<sup>(6)</sup> The nature and length of the professional relationship with the client.

<sup>(7)</sup> The experience, reputation, and ability of the lawyer or lawyers performing the services.

*Joyce v. Federated National Insurance Company*, 228 So. 3d 1122, 1126 (Fla. 2017) (Emphasis added to those factors that the court must consider. Nonbolded items are instead factored into the "reasonable number of hours" calculation.)

<sup>&</sup>lt;sup>3</sup> For example, if a court found that an attorney's reasonable hourly rate was \$400/hour, and that the attorney reasonably spent 50 hours on the case, the lodestar amount would be \$20,000. And if the court applied a multiplier of 2.5 because the case was unlikely to be successful at outset, the insurer would be required to pay the insured's attorney \$50,000.

<sup>&</sup>lt;sup>4</sup> Joyce v. Federated National Insurance Company, 228 So. 3d 1122, 1124 (Fla. 2017) (citing Standard Guar. Ins. Co. v. Quanstrom, 555 So. 2d 828, 834 (Fla. 1990)).

authorized by statute or agreement of the parties to the litigation.<sup>5</sup> This is often referred to as the "American Rule" for attorney fees, and contravenes the "English Rule" under which English courts generally awarded attorney fees to the prevailing party in litigation.<sup>6</sup>

Florida has enacted a number of statutes that authorize the award of attorney fees in civil litigation. As the Florida Supreme Court (Court) has noted, these statutory provisions are of two types.<sup>7</sup> In the first, statutes direct the courts to assess attorney fees against only one side of the litigation in certain types of actions. An example is found in s. 627.428, F.S., which directs the court to assess the insurer a reasonable sum as fees for the prevailing party's attorney. The second category adopts the English Rule, authorizing the prevailing party, whether plaintiff or defendant, to recover attorney fees from the opposing party. An example is found in the recently enacted s. 627.7152, F.S., which directs the court to award an attorney fee to the prevailing party in assignment of benefits litigation under a residential or commercial property insurance policy.

#### Attorney Fees Arising from Insurance Litigation

Section 627.428, F.S., allows an insured to recover his or her own attorney fees if the insured prosecutes a lawsuit to enforce an insurance policy. Some version of this statute has been the law in Florida since at least 1893.<sup>8</sup> The statute provides, in part:

Upon the rendition of a judgment or decree by any of the courts of this state against an insurer and in favor of any named or omnibus insured or the named beneficiary under a policy or contract executed by the insurer, the trial court or, in the event of an appeal in which the insured or beneficiary prevails, the appellate court shall adjudge or decree against the insurer and in favor of the insured or beneficiary a reasonable sum as fees or compensation for the insured's or beneficiary's attorney prosecuting the suit in which the recovery is had.<sup>9</sup>

The Court recently explained the purpose of the statute:

The need for fee and cost reimbursement in the realm of insurance litigation is deeply rooted in public policy. Namely, the Legislature recognized that it was essential to "level the playing field" between the economically-advantaged and sophisticated insurance companies and the individual citizen. Most assuredly, the average policyholder has neither the finances nor the expertise to single-handedly take on an insurance carrier. Without the funds necessary to compete with an insurance carrier, often a concerned policyholder's only means to take protective action is to hire that expertise in the form of legal counsel... For this reason, the Legislature recognized that an insured is not made whole when an insurer simply grants the previously denied benefits without fees. The reality is that once the

<sup>&</sup>lt;sup>5</sup> Florida Patient's Compensation Fund v. Rowe, 472 So. 2d 1147-1148, (Fla. 1985).

<sup>&</sup>lt;sup>6</sup> Id.

<sup>&</sup>lt;sup>7</sup> Id.

<sup>&</sup>lt;sup>8</sup> See Tillis v. Liverpool & London & Globe Insurance Company, 35 So. 171 (1903) (rejecting an insurance company argument that the 1893 law providing that an insured may recover attorney fees in actions against an insurance company to enforce a policy violates due process and equal protection).

<sup>&</sup>lt;sup>9</sup> Section 626.9373, F.S., contains substantially similar language but it applies to surplus lines insurers. Florida courts have interpreted the statutes to have the same meaning.

benefits have been denied and the plaintiff retains counsel to dispute that denial, additional costs that require relief have been incurred. Section 627.428, F.S., takes these additional costs into consideration and levels the scales of justice for policyholders by providing that the insurer pay the attorney's fees resulting from incorrectly denied benefits.<sup>10</sup>

Florida courts have broadly interpreted the statute to allow recovery of fees when the insurer ultimately settles the case before trial.<sup>11</sup> A finding of bad faith on the part of the insurer is not a necessary precondition for the award of fees under the statute.<sup>12</sup>

#### **Lodestar Calculation**

Florida courts set reasonable attorney fees using the federal lodestar approach, which is calculated as the product of the number of hours reasonably expended multiplied by a reasonable hourly rate.<sup>13</sup> In adopting a "suitable foundation for an objective structure" for the award of attorney fees, the Court explained in *Fla. Patient's Comp. Fund v. Rowe*, that:

There is but little analogy between the elements that control the determination of a lawyer's fee and those which determine the compensation of skilled craftsmen in other fields. Lawyers are officers of the court. The court is an instrument of society for the administration of justice. Justice should be administered economically, efficiently, and expeditiously. The attorney's fee is, therefore, a very important factor in the administration of justice, and if it is not determined with proper relation to that fact it results in a species of social malpractice that undermines the confidence of the public in the bench and bar. It does more than that. It brings the court into disrepute and destroys its power to perform adequately the function of its creation.<sup>14</sup>

In calculating the lodestar amount under *Rowe*, courts must consider the following elements:

- The time and labor required, the novelty and difficulty of the question involved, and the skill requisite to perform the legal service.
- The likelihood, if apparent to the client, that the acceptance of the particular employment will preclude other employment by the lawyer.
- The fee customarily charged in the locality for similar legal services.
- The amount involved and the results obtained.
- The time limitations imposed by the client or by the circumstances.
- The nature and length of the professional relationship with the client.

<sup>&</sup>lt;sup>10</sup> Johnson v. Omega Ins. Co., 200 So. 3d 1207, 1215-1216 (Fla. 2016) (internal citations omitted).

<sup>&</sup>lt;sup>11</sup> Johnson v. Omega Ins. Co., 200 So. 3d 1207, 1215 (Fla. 2016) (noting that it is it is "well settled that the payment of a previously denied claim following the initiation of an action for recovery, but prior to the issuance of a final judgment, constitutes the functional equivalent of a confession of judgment").

<sup>&</sup>lt;sup>12</sup> *Insurance Co. of North America v. Lexow*, 602 So. 2d 528, 531 (Fla. 1992) ("We reject the argument that attorney's fees should not be assessed against INA because this dispute involved a type of claim which reasonably could be expected to be resolved by a court. INA's good faith in bringing this suit is irrelevant. If the dispute is within the scope of s. 627.428, F.S., and the insurer loses, the insurer is always obligated for attorney's fees").

<sup>&</sup>lt;sup>13</sup> Fla. Patient's Comp. Fund v. Rowe, 472 So. 2d 1145, 1150 (Fla. 1985).

<sup>&</sup>lt;sup>14</sup> Id. at 1149 (quoting Baruch v. Giblin, 122 Fla. 59, 63, 164 So. 831, 833 (1935)).

- The experience, reputation, and ability of the lawyer or lawyers performing the services.
- Whether the fee is fixed or contingent.<sup>15</sup>

#### **Contingency Fee Multipliers**

# Florida Court Discretion to Apply a Contingency Fee Multiplier and the Contingency Fee Multiplier Schedule

Florida courts have discretion to consider applying a contingency fee multiplier to the produced lodestar amount.<sup>16</sup> However, before determining that a multiplier is warranted, a court must consider whether:

- The relevant market requires a contingency fee multiplier to obtain competent counsel.
- The attorney was able to mitigate the risk of nonpayment in any way.
- Any of the factors set forth in *Rowe* are applicable, especially, the amount involved, the results obtained, and the type of fee arrangement between the attorney and the client.<sup>17</sup>

When a court concludes the presented evidence supports utilization of a multiplier, courts may use the following *Quanstrom* multiplier schedule:<sup>18</sup>

Contingency Fee Multiplier	Case's Likelihood of Success at Outset	
1.0 to 1.5	More likely than not.	
1.5 to 2.0	Approximately even.	
2.0 to 2.5	Unlikely.	

Florida's adoption of this approach in *Rowe* was followed by a series of United States Supreme Court decisions rejecting and limiting the use of contingency fee multipliers in federal cases. In response, the Florida Supreme Court has reaffirmed Florida precedent and the underlying public policy reasoning for the use of contingency fee multipliers as articulated in *Rowe* on multiple occasions.

#### Federal Precedent Limiting the Use of Contingency Fee Multipliers

Following the Florida Supreme Court's decision in *Rowe*, Justice Scalia, writing the majority opinion in *Dague*, couched his disapproval of contingency fee multipliers by reasoning that the multipliers incentivize nonmeritorious claims, so that those claims are effectively raised as often as meritorious claims:

[T]he consequence of awarding contingency enhancement to take account of this "merits" factor would be to provide attorneys with the same incentive to bring relatively meritless claims as relatively meritorious ones. Assume, for example, two claims, one with underlying merit of 20%, the other of 80%. Absent any contingency enhancement, a contingent-fee attorney would prefer to take the latter, since he is four times more likely to be paid. But with a contingency enhancement, this preference will disappear: the enhancement for the 20% claim

<sup>17</sup> *Id*.

<sup>&</sup>lt;sup>15</sup> Fla. Patient's Comp. Fund v. Rowe, 472 So. 2d 1145, 1150 (Fla. 1985).

<sup>&</sup>lt;sup>16</sup> Joyce v. Federated National Insurance Company, 228 So. 3d 1122, 1124 (Fla. 2017).

<sup>&</sup>lt;sup>18</sup> Id.

would be a multiplier of 5 (100/20), which is quadruple the 1.25 multiplier (100/80) that would attach to the 80% claim. Thus, enhancement for the contingency risk posed by each case would encourage meritorious claims to be brought, but only at the social cost of indiscriminately encouraging nonmeritorious claims to be brought as well. We think that an unlikely objective of the "reasonable fees" provisions.<sup>19</sup>

Building on *Dague*, the U.S. Supreme Court in *Perdue* further limited the use of contingency fee multipliers, reserving them for "rare and exceptional circumstances" in which the lodestar insufficiently accounts for a factor that may properly be considered in determining a reasonable fee.<sup>20</sup> Such circumstances "require specific evidence that the lodestar fee would not have been 'adequate to attract competent counsel."<sup>21</sup>

#### Florida Precedent Approving the Use of Contingency Fee Multipliers

The Florida Supreme Court has rejected the U.S. Supreme Court's reasonings in *Dague* and *Perdue* on multiple occasions. Beginning with *Bell*, the Court reaffirmed the *Rowe* rationale for contingency fee multipliers, explaining:

[W]e find that the primary policy that favors the consideration of the multiplier is that it assists parties with legitimate causes of action or defenses in obtaining competent legal representation even if they are unable to pay an attorney on an hourly basis. In this way, the availability of the multiplier levels the playing field between parties with unequal abilities to secure legal representation.<sup>22</sup>

In *Lane*, the Court similarly noted the role full contingency fee cases, generally, and partial contingency fee cases, specifically, play in providing access to the court system:

Attorneys should be encouraged to take cases based on a partial contingency-fee arrangement, since this policy also will encourage attorneys to provide services to persons who otherwise could not afford the customary legal fee. No incentive would exist under the approach taken by the district court below, because no "enhancement" of the customary fee would be given to offset losses.<sup>23</sup>

More recently, the Florida Supreme Court has rejected the "rare and exceptional" standard as articulated in *Perdue*. In *Joyce*, the Court held there is no "rare and exceptional" circumstances requirement before a court can apply a contingency fee multiplier.<sup>24</sup> *Joyce* also reaffirmed *Rowe*, *Quanstrom*, and *Bell*. Moreover, Justice Pariente, writing for the majority, criticized Justice Scalia's reasoning from the majority opinion in *Dague*, arguing that Justice Scalia wrongly conflated nonmeritorious claims with claims that are unlikely to prevail in arguing that multipliers incentivize the pursuit of nonmeritorious claims.<sup>25</sup>

<sup>&</sup>lt;sup>19</sup> City of Burlington v. Dague, 505 U.S. 557, 563 (1992).

<sup>&</sup>lt;sup>20</sup> Perdue v. Kenny A. ex rel. Winn, 559 U.S. 542, 543 (2010).

<sup>&</sup>lt;sup>21</sup> See id. at 543.

<sup>&</sup>lt;sup>22</sup> Bell v. U.S.B. Acquisition Co. Inc., 734 So.2d 403, 411 (Fla. 1999).

<sup>&</sup>lt;sup>23</sup> Lane v. Head, 566 So. 2d 508, 511 (Fla. 1990).

<sup>&</sup>lt;sup>24</sup> Joyce v. Federated National Insurance Company, 228 So.3d 1122, 1135 (Fla. 2017).

<sup>&</sup>lt;sup>25</sup> *Id.* at 1132-33.

# Additional Statutes Applicable to the Award of Attorney Fees in Property Insurance Litigation

Section 627.428, F.S., generally governs the award of attorney fees in civil litigation under a property insurance policy. There are circumstances, however, where the insurer may obtain attorney fees from an insured. These circumstances include when litigation is brought by an assignee of benefits under a residential property insurance policy, when a claimant brings an action that has no good faith legal or genuine factual basis, or in certain circumstances when the insurer's offer of settlement is refused.

#### Attorney Fees Arising from Assignment of Benefits

Section 627.7152, F.S., prevents recovery of "one way" attorney fees under s. 627.428, F.S., for assignees of post-loss benefits under a residential property insurance policy or commercial property insurance policy, and instead provides a formulaic means by which either party may recover attorney fees.<sup>26</sup> An award of attorney fees is based on the difference between the judgment obtained and the presuit settlement offer. Fees are awarded as follows:

- If the difference between the judgment obtained and the presuit offer is less than 25 percent of the disputed amount, the insurer is entitled to an award of reasonable attorney fees.
- If the difference between the judgment obtained and the presuit offer is at least 25 percent but less than 50 percent of the disputed amount, no party is entitled to an award of attorney fees.
- If the difference between the judgment obtained and the presuit offer is at least 50 percent of the disputed amount, the assignee is entitled to an award of reasonable attorney fees.<sup>27</sup>

#### Attorney Fees Arising from Unsupported Claims, Defenses, or Delays

Section 57.105, F.S., provides the court with authority to award attorney fees, including prejudgment interest, to the prevailing party if the court finds the losing party or losing party's attorney brought a civil claim or raised a defense in a civil cause of action that has no good faith legal or genuine factual basis. The court may also award attorney fees if the opposing party took any action, including, but not limited to, the filing of any pleading or part thereof, the assertion of or response to any discovery demand, the assertion of any claim or defense, or the response to any request by any other party, for the primary purpose of unreasonable delay.<sup>28</sup>

#### Attorney Fees Arising from Offers of Judgment

Section 768.79, F.S., provides for attorney's fees where a party's offer to settle a case has been rejected. The statute states, in part:

(1) In any civil action for damages filed in the courts of this state, if a defendant files an offer of judgment which is not accepted by the plaintiff within 30 days, the defendant shall be entitled to recover reasonable costs and attorney's fees incurred by her or him...if the judgment is one of no liability or the judgment obtained by the plaintiff is at least 25 percent less than such offer....If a plaintiff files a demand for judgment which is not accepted by the defendant within 30

<sup>&</sup>lt;sup>26</sup> Chapter 2019-58, s. 23, Laws of Fla.

<sup>&</sup>lt;sup>27</sup> Section 627.7152(10)(a), F.S.

<sup>&</sup>lt;sup>28</sup> Section 57.105(2), F.S.

days and the plaintiff recovers a judgment in an amount at least 25 percent greater than the offer, she or he shall be entitled to recover reasonable costs and attorney's fees....

An offer must:

- Be in writing and state that it is being made pursuant to this section;
- Name the party making it and the party to whom it is being made;
- State with particularity the amount offered to settle a claim for punitive damages, if any; and
- State its total amount.<sup>29</sup>

When determining the reasonableness of an award of attorney fees, the court must consider the following factors along with other relevant criteria:

- The then merit or lack of merit in the claim;
- The number and nature of offers made by the parties;
- The closeness of questions of fact and law at issue;
- Whether the person making the offer had unreasonably refused to furnish information necessary to evaluate the reasonableness of such offer;
- Whether the suit was in the nature of a test case presenting questions of far-reaching importance affecting nonparties; and
- The amount of the additional delay cost and expense that the person making the offer reasonably would be expected to incur if the litigation should be prolonged.

Section 768.79(7)(a), F.S., allows the court discretion to disallow an award of costs and attorney fees to the prevailing party if it is determined the prevailing party did not make the offer in good faith.

#### III. Effect of Proposed Changes:

**Section 1** amends s. 627.428, F.S., to create a strong presumption that the lodestar fee is a sufficient and reasonable award of attorney fees in a claim arising under a property insurance policy. This presumption is rebuttable only in rare and exceptional circumstances by evidence that competent counsel could not be retained in a reasonable manner. Only when such evidence is presented to the court could a contingency fee multiplier be applied in property insurance litigation.

The lodestar amount, in the context of attorney fees awarded under s. 627.428, F.S., is the number of hours reasonably expended on the litigation multiplied by a reasonable hourly rate for the services of the attorney of the insured or beneficiary.

Section 2 provides an effective date of July 1, 2020.

<sup>&</sup>lt;sup>29</sup> Section 768.79(2), F.S.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

The Court has noted the Legislature has discretion to limit the elements for consideration of attorney fee awards.<sup>30</sup> Similarly, the Court has noted application of contingency fee multipliers is not mandatory.<sup>31</sup>

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

<sup>&</sup>lt;sup>30</sup> See Quanstrom, 555 So.2d at 834.

<sup>&</sup>lt;sup>31</sup> See Quanstrom, 555 So.2d at 830.

#### Page 10

#### VIII. Statutes Affected:

This bill substantially amends section 627.428 of the Florida Statutes.

#### IX. Additional Information:

#### A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by Banking and Insurance on January 21, 2020:

Creates a strong presumption that the lodestar amount is a sufficient and reasonable award of attorney fees under s. 627.428, F.S., in property insurance litigation. The bill provides further that the lodestar "sufficient and reasonable" presumption is rebuttable only in "rare and exceptional" circumstances by evidence that competent counsel could not be retained in a reasonable manner. Only when such evidence is presented to the court could a contingency fee multiplier be applied in property insurance litigation. The original filed bill would have prohibited the use of a contingency fee multiplier in awarding an attorney fee under s. 627.428, F.S., related to property insurance litigation.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2020 Bill No. CS for SB 914

LEGISLATIVE ACTION

Senate House . Comm: WD 02/04/2020 The Committee on Judiciary (Rodriguez) recommended the following: Senate Amendment (with title amendment) Delete lines 17 - 21 and insert: claim arising under a property insurance policy, the court shall determine a reasonable fee under the lodestar method. However, a contingency fee multiplier shall be applied in rare or exceptional circumstances in consideration of the following factors: (a) Whether the relevant market requires a contingency fee

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Florida Senate - 2020 Bill No. CS for SB 914

# 292098

11	multiplier to obtain competent counsel;				
12	(b) Whether the attorney was able to mitigate the risk of				
13	nonpayment in any way; and				
14	(c) Whether the amount involved and the results obtained				
15	justify a contingency fee multiplier.				
16					
17	=========== T I T L E A M E N D M E N T =================================				
18	And the title is amended as follows:				
19	Delete lines 5 - 8				
20	and insert:				
21	property insurance policies, a court shall determine a				
22	reasonable fee under the lodestar method; providing				
23	that a contingency fee multiplier shall be applied in				
24	rare or exceptional circumstances in consideration of				
25	certain factors; providing				

CS for SB 914

By the Committee on Banking and Insurance; and Senator Brandes

	597-02424-20 2020914c1
1	A bill to be entitled
2	An act relating to contingency risk multipliers;
3	amending s. 627.428, F.S.; providing that, for certain
4	attorney fees awarded for claims arising under
5	property insurance policies, a strong presumption is
6	created that a lodestar fee is sufficient and
7	reasonable; providing that such presumption may be
8	rebutted only under certain circumstances; providing
9	an effective date.
10	
11	Be It Enacted by the Legislature of the State of Florida:
12	
13	Section 1. Subsection (4) is added to section 627.428,
14	Florida Statutes, to read:
15	627.428 Attorney fees
16	(4) In an award of attorney fees under this section for a
17	claim arising under a property insurance policy, a strong
18	presumption is created that a lodestar fee is sufficient and
19	reasonable. Such presumption may be rebutted only in a rare and
20	exceptional circumstance with evidence that competent counsel
21	could not be retained in a reasonable manner.
22	Section 2. This act shall take effect July 1, 2020.

#### Page 1 of 1

CODING: Words stricken are deletions; words underlined are additions.

#### The Florida Senate COMMITTEE VOTE RECORD

COMMITTEE:	Judiciary		
ITEM:	CS/SB 914		
FINAL ACTION:	Favorable		
MEETING DATE:	Tuesday, February 4, 2020		
TIME:	12:30—2:30 p.m.		
PLACE:	110 Senate Building		

			2/04/2020		2/04/2020	2		
			Consider la	ate-filed	Amendmer	nt 292098		
FINAL	VOTE		AM 292098					
			Simmons		Rodriguez			
Yea	Nay	SENATORS	Yea	Nay	Yea	Nay	Yea	Nay
Х		Baxley						
	Х	Gibson						
Х		Hutson						
Х		Stargel						
	Х	Rodriguez, VICE CHAIR						
Х		Simmons, CHAIR						
			1					
			1	1				
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			_					
			_					
4	2	TOTALS	FAV	-	-	WD		
Yea	Nay		Yea	Nay	Yea	Nay	Yea	Nay

CODES: FAV=Favorable UNF=Unfavorable -R=Reconsidered RCS=Replaced by Committee Substitute RE=Replaced by Engrossed Amendment RS=Replaced by Substitute Amendment TP=Temporarily Postponed VA=Vote After Roll Call VC=Vote Change After Roll Call WD=Withdrawn OO=Out of Order AV=Abstain from Voting 02/04/2020 - Judiciary (12:30 PM - 2:30 PM) All Documents

S00914

GENERAL BILL/CS by BI, Brandes; (Identical H 07071) Contingency Risk Multipliers. EFFECTIVE DATE: 07/01/2020. 01/30/20 S On Committee agenda-- Judiciary, 02/04/20, 12:30 pm, 110 Senate Building 02/04/20 S Favorable by Judiciary; YEAS 4 NAYS 2; Now in Rules

The Florida Senate



## **Committee Agenda Request**

To:	Senator David Simmons	
	Committee on Judiciary	

Subject: Committee Agenda Request

**Date:** January 21, 2019

I respectfully request that Senate Bill #914, relating to Property Insurance, be placed on the:

Committee agenda at your earliest possible convenience.



y PBN

Senator Jeff Brandes Florida Senate, District 24

# THE FLORIDA SENATE APPEARANCE RECORD

	r Senate Professional Staff conducting the meeting)
/ Meeting Date	Bill Number (if applicable)
Topic Contingency Risk Mult	Amendment Barcode (if applicable)
Name Brewster Bevis	
Job Title Schlor UP	
Address SIG NHEas St	Phone 224-7173
Street TCIT City State	<u>3234</u> Email
City State	Zip
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing ASSociated Indus	stries of Florida
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature:

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

			APPEARA	NCE RECO	RD
2/4/20	)	(Deliver BOTH c	opies of this form to the Senat	or or Senate Professional S	taff conducting the meeting) 914
Me	eting Date	_			Bill Number (if applicable)
Topic	Contingency	Risk Multipli	ers		Amendment Barcode (if applicable)
Name _	Cory Guzzo				
Job Titl	e Consultant			www.www.u	
Addres		roe St			Phone850-681-0024
	Street Tallahassee	•	FL	32301	Email_cory@flapartners.com
	City		State	Zip	
Speakin	ıg: L For L	Against	Information		peaking: In Support Against <i>ir will read this information into the record.)</i>
Rep	resenting Fl	orida Insura	nce Council		
Appear	ing at request	of Chair:	Yes 🖌 No	Lobbyist regist	ered with Legislature: 🖌 Yes 🗌 No

THE FLORIDA SENATE

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

THE FLORIDA SENATE	
Deliver BOTH copies of this form to the Senator or Senate Professional S Meeting Date	
Topic Contingency Esk multipliers	Amendment Barcode (if applicable)
Name Carolyn Johnson	-
Job Title Policy Director	_
Address <u>134</u> S Bronough St	Phone
Tallahessel A 32301 City State Zip	Email
	peaking: Against Against Against air will read this information into the record.)
Representing FL Chamber of commerci	۷
Appearing at request of Chair: Yes Appearing Lobbyist regist	tered with Legislature: 🖓 Yes 🗌 No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

The Florida Senate	
$\frac{2/4}{2000}$ (Deliver BOTH copies of this form to the Senator or Senate Professional Professi	
Topic <u>Attorney Fee Multiplier</u>	Amendment Barcode (if applicable)
Name Aun Haynes	_
Job Title	
Address 117 S. Willow Ave.	Phone $(813)227 - 2929$
Street Tumpa FC 33406 City State Zip	_ Email <u>vhaynes eligorilan.com</u>
Speaking: For Against Information Waive S	Speaking: In Support Against air will read this information into the record.)
Representing Christphen Ligovi 1 A5506.	
	tered with Legislature: Yes 🛛 No
While it is a Senate tradition to encourage public testimony, time may not permit al meeting. Those who do speak may be asked to limit their remarks so that as many	

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2/4/2	20	(Deliver BOTH	APPE.		E RECO		meeting)	914
Meeting	g Date	·						Bill Number (if applicable)
Topic <u>A</u>	TTOR	NEY FEE	MUTT	LIER		-	Amendr	nent Barcode (if applicable)
Name	AND	NEW FL	IXA					
Job Title								
Address	+90	SAWGAASS	Coll Parate	Parkway	suite 110	Phone (	754)	990-5251
Str	reet Svi	SAWGDA5S IRISE	Floria	'~ <sup> </sup>	33325	Email 9	ndy a	990-5251 8 gft.law
Cit	'y	and an and a second second	Stat	e	Zip			V
Speaking:	E Fo	or Against	Informat	ion	•		• •	port Against tion into the record.)
Repres	enting	Geye	FUXA	Tyler,	PLLC			
Appearing	at req	uest of Chair:	Yes 🛃	No Lo	obbyist regist	ered with Le	gislatu	re: Yes No
While it is a S	Senate I	radition to encou	age public testi	monv. time ma	av not permit all	persons wishi	na to sp	eak to be heard at this

meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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THE FLOR	RIDA SENATE		
2 4 2 co Meeting Date (Deliver BOTH copies of this form to the Senator			neeting) Bill Number (if applicable)
Topic CONTINGENCY RISK MULTIPL	ike	_	Amendment Barcode (if applicable)
Name KYLE DERICH			
Job Title SNC			
Address 3159 SHAMROCK S.		Phone_ 응	93-4155
City State	32312 Zip	Email <u>K</u> U	LRIGHQFAID.COM
Speaking: For Against Information	•		In Support Against Information into the record.)
Representing FL. ASSOC. OF NSV	JRANCE A	LENTS	
Appearing at request of Chair: Yes No	Lobbyist register	red with Leo	gislature: 🚺 Yes 🗌 No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

#### THE FLORIDA SENATE

# APPEARANCE RECORD

(Deliv	ver BOTH copies of this form to the Senator or	Senate Professional S	Staff conducting the meeting) 914	
Meeting Date			Bill Number (if applicabl	e)
Topic Contingency Risk	Multipliers		Amendment Barcode (if applicab	le)
Name Aram Megerian		, · · · · · · · · · · · · · · · · ·	_	
Job Title				
Address 4301 West Boy	Scout Boulevard - Suite 400		Phone (813) 289-9300	
<i>Street</i> Tampa	FL	33607	Emailaram.megerian@csklegal.com	n
City Speaking: For A	State		Speaking: In Support Against air will read this information into the record.)	
Representing Florida	Justice Reform Institute			
Appearing at request of C While it is a Senate tradition to meeting. Those who do speak	encourage public testimony, time	may not permit al	stered with Legislature: Yes N Il persons wishing to speak to be heard at this y persons as possible can be heard.	

This form is part of the public record for this meeting.

## THE FLORIDA SENATE APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

(Deliver BOTH cop	bies of this form to the Senator of	r Senate Professional Sta	ff conducting the me	eting) SE	3914
Meeting Date				Bill Num	ber (if applicable)
Topic			<i>A</i> ,	mendment Barc	code (if applicable)
Name Bran	Goudy				
Job Title AHOMNEY					
Address <u>Crece</u>	24dy 865	May St.	Phone <u>9</u>	14-350	-0075
Street Jac (Sonville	/ FC	37204	Email bg	owsik	appellate
City Speaking: For Against	State	Zip Waive Sp (The Chair	eaking:	n Support [	Against the record.)
Representing <u>Planda</u>	Jushice A	550C1. 4 12			
Appearing at request of Chair:	Yes No	Lobbyist registe	red with Legi	slature:	Yes No
While it is a Senate tradition to encourage meeting. Those who do speak may be as	•		_	•	

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		TUEFLOODA			Dupicate
		THE FLORIDA S	ENATE		
	A	PPEARANCE	RECO	RD	
2/4/20	(Deliver BOTH copies of	his form to the Senator or Sena	te Professional St	aff conducting the meeting)	914
Meeting Date	-				Bill Number (if applicable)
Topic Contingency Fe	e Multiplier			Amena	ment Barcode (if applicable)
Name Michael Carlson	l				
Job Title <u>CEO</u>					
Address 215 S Monroe	e St Ste 835			Phone 850-597-7	7425
Street					
Tallahassee		FL	32301	Email michael.ca	rlson@piff.net
City		State	Zíp		
Speaking: For	Against Ir	oformation	Waive Sp <i>(The Chail</i>	-	pport Against ation into the record.)
Representing Per	sonal Insurance Fe	ederation of Florida			
Appearing at request of	of Chair: 🗌 Ye	s 🖌 No 🛛 Lob	byist registe	ered with Legislat	ure: 🖌 Yes 🗌 No
While it is a Senate tradition meeting. Those who do sp	on to encourage pub eak may be asked to	lic testimony, time may o limit their remarks so t	ا not permit all إ hat as many	persons wishing to sp persons as possible o	beak to be heard at this an be heard.

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S-001 (10/14/14)

Duckosta

THE FLORIDA SENATE						
APPEARANCE	RECORD					

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

914

February 4, 202	0			914
Meeting Date				Bill Number (if applicable)
Topic Continge	ncy Risk Multipliers			Amendment Barcode (if applicable)
Name Candace	Bunker			
Job Title Direct	or - Legislative and	Cabinet Affairs		
Address 2101	Maryland Circle			Phone 850 513.3757
Street				
Tallaha	assee,	FL	32303	Email candace.bunker@citizensfla.com
City		State	Zip	
Speaking:	For Against	Information		peaking: In Support Against ir will read this information into the record.)
Representin	g Citizens Propert	y Insurance Corpora	tion	
Appearing at re	quest of Chair:	Yes 🖌 No	Lobbyist regist	ered with Legislature: 🖌 Yes 🦳 No
				persons wishing to speak to be heard at this persons as possible can be heard.

This form is part of the public record for this meeting.

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THE FLOR	RIDA SENATE	
2-4 (Deliver BOTH copies of this form to the Senator		<b>^</b>
Meeting Date		Bill Number (if applicable)
Topic Contingency RISK MULTIP	21912	Amendment Barcode (if applicable)
Name Marty Struens		
Job Title		
Address 27 123 S.Atorn S	) 	Phone (11446)
City State	Zip	Email Steven BUSUStaty, Cam
Speaking:	Waive S	peaking: In Support Against ir will read this information into the record.)
Representing American Property;	Cassally	Insurance Assice.
Appearing at request of Chair: Yes -No	Lobbyist regist	ered with Legislature: 🔽 Yes 🗌 No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

THE FLORIDA SENATE

## **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) $58914$
Meeting Date Bill Number (if applicable)
opic Amendment Barcode (if applicable)
ame Bryan Gowley (Credi Gowly 1.4.
b Title Arrong
Idress <u>865 May St.</u> Phone <u>909-350-0075</u>
Street JackSonville FL 32204 Email bankdy @
City State Zip ap///cttate-hrm.com
beaking: Year Against Information Waive Speaking: In Support Against ( <i>The Chair will read this information into the record.</i> )
Representing _ Plande Justice Association
opearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes No
nile it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this neting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

		NIDA SENATE	
2/4/2020 Meeting Date	<b>APPEARAN</b> (Deliver BOTH copies of this form to the Senator		
Topic // Horney	Fre Multiplier		$\frac{\# \gamma 92098}{\text{Amendment Barcode (if applicable)}}$
Name Aun Hay	ints		
Job Title			
Address <u>117</u>	Lillow Ave		Phone $(813)223-2924$
Street <u>Tampa</u> City	FLState	33606 Zip	Email rhoynes eligorilow.com
Speaking: 🚺 For 🗌	Against Information		peaking: In Support Against
Representing	Christopher Ligor: & 1540	l	
Appearing at request o	of Chair: Yes No	Lobbyist regist	ered with Legislature: 🗌 Yes 🗹 No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

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THE	<b>FLORIDA</b>	SENATE
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$\frac{\text{APPEARANCE RECO}}{2/4/20}$ (Deliver BOTH copies of this form to the Senator or Senate Professional S	
Meeting Date	Bill Number (if applicable)
	# 292098
Topic ATTORNEY FEE MULTIPLIER	Amendment Barcode (if applicable
Name ANDREW FUXA	
Job Title	
Address 490 SAWGRASS CORPORATE PARKANY SVITE	Phone (954) 990-5251
Address <u>490 SAWERASS Corporate Parkany Suite</u> <u>Street</u> <u>Surrise</u> <u>FL</u> <u>State</u> <u>Zip</u>	Email and gegft. Law
City State Zip	
Speaking: For Against Information Waive S	peaking: In Support Against ir will read this information into the record.)
Representing Geyer Fuxa Tyler, PLLC	
Appearing at request of Chair: Yes No Lobbyist regist	ered with Legislature: Yes Yo

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

## THE FLORIDA SENATE APPEARANCE RECORD

02.04	.20	BOTH copies of this form to the Senator	or Senate Professional S	aff conducting the meeting)	<sup>)</sup> 914
Ň	leeting Date				Bill Number (if applicable) 292098
Торіс	Contingency Risk M	ultipliers		Amen	dment Barcode (if applicable)
Name	Aram Megerian				
Job Ti	tle				
Addre	ss 4301 West Boy S	cout Boulevard - Suite 40	0	Phone (813) 28	9-9300
	<sup>Street</sup> Tampa	FL	33607	Email <u>aram.me</u>	gerian@csklegal.com
Speaki	<i>City</i> ing: ☐ For ✔ Aga	State		peaking: In S ir will read this inform	upport Against
Re	presenting Florida J	ustice Reform Institute			
Appea	ring at request of Ch	air: 🔄 Yes 🗹 No	Lobbyist regist	ered with Legisla	ture: 🖌 Yes 🗌 No
While it meeting	is a Senate tradition to e g. Those who do speak m	ncourage public testimony, tim ay be asked to limit their remai	e may not permit all rks so that as many	persons wishing to s persons as possible	speak to be heard at this can be heard.

This form is part of the public record for this meeting.

#### The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT (This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Pre	epared By: Th	ne Professional	Staff of the Commi	ittee on Judiciary	
BILL:	SB 1354	SB 1354				
INTRODUCER:	Senator B	randes				
SUBJECT: Statewide		Voter Regi	stration Appl	ication		
DATE:	February	3, 2020	REVISED:			
ANAL	YST	STAFF	DIRECTOR	REFERENCE		ACTION
l. Mitchell		Roberts	3	EE	Favorable	
2. Davis		Cibula		JU	Favorable	
3.				RC		

#### I. Summary:

SB 1354 returns the statutory *felon declaration of voting eligibility* on the uniform statewide voter registration application to its pre-2019 form. The bill and the pre-2019 declaration require those completing a voter registration application to affirm this statement:

"I affirm I have never been convicted of a felony or, if I have been, my rights relating to voting have been restored."

This change is made to comply with a federal court ruling that invalidated the 2019 legislative changes to the declaration which were adopted to implement Constitutional Ballot Amendment 4 (2018) regarding the restoration of a felon's voting rights.

The bill codifies and re-adopts the pre-2019 declaration, which the Florida Division of Elections and county supervisors of elections had resorted to using as a stop-gap measure following the federal court ruling.

The bill takes effect upon becoming law.

#### II. Present Situation:

#### Amendment 4 (2018) Ballot Measure

Until the 2018 election, Article VI, section 4 of the Florida Constitution disqualified a person convicted of a felony from voting or holding office until restoration of his or her civil rights.<sup>1</sup>

<sup>&</sup>lt;sup>1</sup> Article VI, s. 4, FLA. CONST. (2018)

In the 2018 General Election, Florida voters approved Amendment 4 with 64 percent of the vote, amending the Florida Constitution to provide voting rights restoration to specified voters. Specifically, the ballot language provided that "any disqualification arising from a felony conviction shall terminate and voting rights shall be restored upon completion of all terms of sentence including parole or probation."<sup>2</sup> The provision excludes a "person convicted of murder or a felony sexual offense" from restoration of voting rights unless and until his or her civil rights are restored.<sup>3</sup>

#### **Legislative Implementation**

With regard to restoration of voting rights, Florida's statewide voter registration form used to simply require an applicant to mark a checkbox affirming that he or she was not a convicted felon, or, if so, that he or she had his or her voting rights restored.<sup>4</sup>

In 2019, the Legislature adopted Amendment 4 implementing language. This included highlydetailed changes to the felon declaration of voter eligibility in the statewide voter registration application. The changes were designed to more closely track the language of the Amendment.<sup>5</sup> Specifically, the 2019 bill provided that the statewide voter registration application must elicit:

(t)1. Whether the applicant has never been convicted of a felony by including the statement "I affirm I have never been convicted of a felony." and providing a box for the applicant to check to affirm the statement.

2. Whether the applicant has been convicted of a felony, and if convicted, has had his or her civil rights restored through executive clemency, by including the statement "If I have been convicted of a felony, I affirm my voting rights have been restored by the Board of Executive Clemency." and providing a box for the applicant to check to affirm the statement.

3. Whether the applicant has been convicted of a felony and, if convicted, has had his or her voting rights restored pursuant to s. 4, Art. VI of the State Constitution, by including the statement "If I have been convicted of a felony, I affirm my voting rights have been restored pursuant to s. 4, Art. VI of the State Constitution upon the completion of all terms of my sentence, including parole or probation." and providing a box for the applicant to check to affirm the statement.<sup>6</sup>

<sup>&</sup>lt;sup>2</sup> *Id. See also* Time, 'Our Voice Will Count.' Former Felon Praises Florida Passing Amendment 4, Which Will Restore Voting Rights to 1.4 Million People, Alejandro De Le Garza, November 7, 2018, available at http://time.com/5447051/florida-amendment-4-felon-voting/.

<sup>&</sup>lt;sup>3</sup> The Department of State, Division of Elections, *Proposed Constitutional Amendments and Revisions for the 2018 General Election*, p. 10-11, <u>https://dos.myflorida.com/media/699824/constitutional-amendments-2018-general-election-english.pdf.</u> <sup>4</sup> Section 97.052(2)(t), F.S. (2018).

<sup>&</sup>lt;sup>5</sup> CH. 2019-166, § 21, Laws of Fla. The Legislature also adopted conforming changes that included a new public records exemption relating to eliciting specifics of the prior felony conviction along with the specific manner of voting rights restoration. *Id.* at § 22; CH. 2019-55, §1, Laws of Fla.

<sup>&</sup>lt;sup>6</sup> Ch. 2019-166, § 21, Laws of Fla.

In October 2019, Judge Robert Hinkle of the United States District Court for the Northern District of Florida invalidated the new statutory language. He stated that, not only was the language inartfully drawn but *defective* for failing to "reach felons whose rights have been restored in other states or through other methods, including executive pardons."<sup>7</sup> In analyzing the plaintiff's due process claim, the Judge stated:

Prior to the adoption of SB 7066, Florida's standard voter-registration form required an applicant to attest that the applicant had never been convicted of a felony or, if the applicant had been convicted of a felony, the right to vote had been restored.... This apparently worked without difficulty and, *if used now, would allow a felon who asserts a right to vote to submit an application and thus begin the process that, if there is disagreement, eventually leads to a hearing.*<sup>8</sup>

Subsequently, the Secretary of State represented to Judge Hinkle that Florida's 67 county supervisors of elections had reverted to accepting the old voter registration felon voting declaration language,<sup>9</sup> which currently appears on a registration form on the Department of State, Division of Elections' website.<sup>10</sup>

#### III. Effect of Proposed Changes:

SB 1354 reverts to the pre-2019 *felon declaration of voting eligibility* language on the voter registration application, specifically:

...Whether the applicant has been convicted of a felony, and if convicted, has had his or her voting rights restored by including the statement "I affirm I have never been convicted of a felony or, if I have been, my rights relating to voting have been restored." and providing a box for the applicant to check to affirm the statement.

As such, the bill adopts the tacit suggestion of the federal district court and the current practice of the Division of Elections and county supervisors of elections in publishing and processing voter registration applications.

The bill also makes conforming changes, including the elimination of a public records exemption specifically created for the application form's stricken felon voting attestation requirements.

The bill takes effect upon becoming a law.

<sup>&</sup>lt;sup>7</sup> See, Jones v. DeSantis, 410 F. Supp. 3d 1284, 1308 (N.D. Fla. 2019) (appeal pending).

<sup>&</sup>lt;sup>8</sup> *Id.* at 1307-1308 (emphasis added).

<sup>&</sup>lt;sup>9</sup> Id. at 1308.

<sup>&</sup>lt;sup>10</sup> See Current Florida Voter Registration Application, available at: <u>https://dos.myflorida.com/media/702368/dsde39-eng-pre-7066-with-2019-addresses.pdf</u>.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

Not applicable. Bills which affect state or local elections are exempt from Article VII, section 18 of the Florida Constitution.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 97.052, 97.053, and 97.0585.

#### IX. **Additional Information:**

#### Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.) Α.

None.

#### Β. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

**By** Senator Brandes

	24-01570-20 20201354
1	A bill to be entitled
2	An act relating to the statewide voter registration
3	application; amending ss. 97.052 and 97.053, F.S.;
4	revising requirements for the uniform statewide voter
5	registration application and the acceptance of such
6	applications; amending s. 97.0585, F.S.; deleting an
7	exemption from public records requirements for
8	information related to a voter registration
9	applicant's or voter's prior felony conviction and his
10	or her restoration of voting rights to conform to
11	changes made by the act; providing an effective date.
12	
13	Be It Enacted by the Legislature of the State of Florida:
14	
15	Section 1. Paragraph (t) of subsection (2) of section
16	97.052, Florida Statutes, is amended to read:
17	97.052 Uniform statewide voter registration application
18	(2) The uniform statewide voter registration application
19	must be designed to elicit the following information from the
20	applicant:
21	(t) <del>1.</del> Whether the applicant has <del>never</del> been convicted of a
22	felony, and if convicted, has had his or her voting rights
23	restored by including the statement "I affirm I have never been
24	convicted of a felony <u>or, if I have been, my rights relating to</u>
25	voting have been restored." and providing a box for the
26	applicant to check to affirm the statement.
27	2. Whether the applicant has been convicted of a felony,
28	and if convicted, has had his or her civil rights restored
29	through executive clemency, by including the statement "If I
	Page 1 of 4

24-01570-20 20201354 30 have been convicted of a felony, I affirm my voting rights have 31 been restored by the Board of Executive Clemency." and providing 32 a box for the applicant to check to affirm the statement. 33 3. Whether the applicant has been convicted of a felony 34 and, if convicted, has had his or her voting rights restored 35 pursuant s. 4, Art. VI of the State Constitution, by including 36 the statement "If I have been convicted of a felony, I affirm my 37 voting rights have been restored pursuant to s. 4, Art. VI of the State Constitution upon the completion of all terms of my 38 39 sentence, including parole or probation." and providing a box 40 for the applicant to check to affirm the statement. 41 Section 2. Paragraph (a) of subsection (5) of section 42 97.053, Florida Statutes, is amended to read: 97.053 Acceptance of voter registration applications.-43 44 (5) (a) A voter registration application is complete if it 45 contains the following information necessary to establish the 46 applicant's eligibility pursuant to s. 97.041, including: 47 1. The applicant's name. 48 2. The applicant's address of legal residence, including a 49 distinguishing apartment, suite, lot, room, or dormitory room number or other identifier, if appropriate. Failure to include a 50 51 distinguishing apartment, suite, lot, room, or dormitory room or 52 other identifier on a voter registration application does not 53 impact a voter's eligibility to register to vote or cast a ballot, and such an omission may not serve as the basis for a 54 55 challenge to a voter's eligibility or reason to not count a 56 ballot. 57 3. The applicant's date of birth. 4. A mark in the checkbox affirming that the applicant is a 58

#### Page 2 of 4

59	24-01570-20 20201354
	citizen of the United States.
60 61	5.a. The applicant's current and valid Florida driver
61	license number or the identification number from a Florida
62	identification card issued under s. 322.051, or
63	b. If the applicant has not been issued a current and valid
64	Florida driver license or a Florida identification card, the
65	last four digits of the applicant's social security number.
66	
67	In case an applicant has not been issued a current and valid
68	Florida driver license, Florida identification card, or social
69	security number, the applicant shall affirm this fact in the
70	manner prescribed in the uniform statewide voter registration
71	application.
72	6. A mark in the <del>applicable</del> checkbox affirming that the
73	applicant has not been convicted of a felony or that, if
74	convicted, has had his or her civil rights restored through
75	executive clemency, or has had his or her voting rights restored
76	pursuant to s. 4, Art. VI of the State Constitution.
77	7. A mark in the checkbox affirming that the applicant has
78	not been adjudicated mentally incapacitated with respect to
79	voting or that, if so adjudicated, has had his or her right to
80	vote restored.
81	8. The original signature or a digital signature
82	transmitted by the Department of Highway Safety and Motor
83	Vehicles of the applicant swearing or affirming under the
84	penalty for false swearing pursuant to s. 104.011 that the
85	information contained in the registration application is true
86	and subscribing to the oath required by s. 3, Art. VI of the
87	State Constitution and s. 97.051.
I	

## Page 3 of 4

CODING: Words stricken are deletions; words underlined are additions.

SB 1354

	24-01570-20 20201354
88	Section 3. Paragraphs (d), (e), and (f) of subsection (1)
89	of section 97.0585, Florida Statutes, are amended to read:
90	97.0585 Public records exemption; information regarding
91	voters and voter registration; confidentiality
92	(1) The following information held by an agency, as defined
93	in s. 119.011, and obtained for the purpose of voter
94	registration is confidential and exempt from s. 119.07(1) and s.
95	24(a), Art. I of the State Constitution and may be used only for
96	purposes of voter registration:
97	(d) Information related to a voter registration applicant's
98	or voter's prior felony conviction and whether such person has
99	had his or her voting rights restored by the Board of Executive
100	Clemency or pursuant to s. 4, Art. VI of the State Constitution.
101	(e) All information concerning preregistered voter
102	registration applicants who are 16 or 17 years of age.
103	<u>(e)<del>(</del>f)</u> Paragraph (d) is <del>Paragraphs (d) and (e) are</del> subject
104	to the Open Government Sunset Review Act in accordance with s.
105	119.15 and shall stand repealed on October 2, 2024, unless
106	reviewed and saved from repeal through reenactment by the
107	Legislature.
108	Section 4. This act shall take effect upon becoming a law.

## Page 4 of 4

## The Florida Senate COMMITTEE VOTE RECORD

COMMITTEE:	Judiciary
ITEM:	SB 1354
FINAL ACTION:	Favorable
MEETING DATE:	Tuesday, February 4, 2020
TIME:	12:30—2:30 p.m.
PLACE:	110 Senate Building

FINAL	VOTE							
Yea	Nay	SENATORS	Yea	Nay	Yea	Nay	Yea	Nay
Х		Baxley						
Х		Gibson						
		Hutson						
Х		Stargel						
Х		Rodriguez, VICE CHAIR						
Х		Simmons, CHAIR						
				1				
				1				
5	0	TOTALS						
Yea	Nay	IUTALS	Yea	Nay	Yea	Nay	Yea	Nay

CODES: FAV=Favorable UNF=Unfavorable -R=Reconsidered RCS=Replaced by Committee Substitute RE=Replaced by Engrossed Amendment RS=Replaced by Substitute Amendment TP=Temporarily Postponed VA=Vote After Roll Call VC=Vote Change After Roll Call WD=Withdrawn OO=Out of Order AV=Abstain from Voting 02/04/2020 - Judiciary (12:30 PM - 2:30 PM) All Documents

S01354 GENERAL BILL by Brandes; Statewide Voter Registration Application. EFFECTIVE DATE: Upon becoming a law. 01/30/20 S On Committee agenda-- Judiciary, 02/04/20, 12:30 pm, 110 Senate Building 02/04/20 S Favorable by Judiciary; YEAS 5 NAYS 0; Now in Rules

The Florida Senate



## **Committee Agenda Request**

To:	Senator David	Simmons
	Committee on	Judiciary

Subject: Committee Agenda Request

**Date:** January 28, 2020

I respectfully request that Senate Bill #1354, relating to Statewide Voter Registration Application, be placed on the:

committee agenda at your earliest possible convenience.



A PAS

Senator Jeff Brandes Florida Senate, District 24

## THE FLORIDA SENATE APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1354
Bill Number (if applicable)

	Din Number (il applicable)
Topic	Amendment Barcode (if applicable
Name RodNey Statham	
Job Title Legislative Affairs	
Address 4081 LB McLeod	Phone
ORlando FL	3281/ Email
City State	Zip
Speaking: 📝 For 🗌 Against 🗌 Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Flor: Ja Rights	Restoration Coalition
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes Ko

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

Meeting Date

	The Flori	DA SENATE		
	APPEARAN	CE RECO	RD	
2 4 20	iver BOTH copies of this form to the Senator or			1354
Meeting Date				Bill Number (if applicable)
Topic VOTER REGISTR	ATION APPLICATION		Amena	Iment Barcode (if applicable)
Name Dan Hendrickson			_	,
Job Title				
Address PO Box 1201			Phone <u>850/570-</u>	1967
Street Tallahassee	FI	32302	Email <sup>danbhendric</sup>	kson@comcast.net
City	State	Zip		
Speaking: For A	gainst Information		Speaking: In Su air will read this informa	
Representing SELF				
Appearing at request of C			tered with Legislatu	
While it is a Senate tradition to	encourage public testimony, time r	nav not permit al	l persons wishing to sr	heak to be heard at this

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record	S-001 (10/14/14)	
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#### The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Pre	pared By: 1	he Professional	Staff of the Commi	ttee on Judiciary	
BILL:	CS/SB 104	14				
INTRODUCER:	DUCER: Judiciary Committee; and Senator Pizzo and others					
SUBJECT: Animal C		uelty				
DATE:	February 4	, 2020	REVISED:			
ANALYST		STAF	F DIRECTOR	REFERENCE		ACTION
I. Wagoner		Jones		CJ	Favorable	
2. Davis		Cibula	l	JU	Fav/CS	
3.				RC		

## Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

#### I. Summary:

CS/SB 1044 creates "Allie's Law" and provides that a "treatment provider," its employees, or volunteers shall be held harmless from civil and criminal liability when, in good faith, they report suspected or known cruelty to dogs and cats or cooperate with a related investigation.

A treatment provider includes any animal care facility, animal hospital, private veterinary practice, animal shelter, veterinary school, specialized veterinary hospital, or any place dogs or cats are seen for any kind of treatment.

The bill also creates a first degree misdemeanor penalty for an employee or volunteer of a treatment provider who knowingly alters or destroys an existing medical record to conceal or attempt to conceal cruelty to a dog or cat.

The bill may have a positive fiscal impact on law enforcement agencies. See Section V. Fiscal Impact Statement.

The bill is effective July 1, 2020.

#### II. Present Situation:

#### Animal Cruelty; Generally

Section 828.12(1), F.S., provides that a person commits animal cruelty if he or she unnecessarily overloads, overdrives, torments, deprives of necessary sustenance or shelter, or unnecessarily mutilates, or kills any animal, or causes the same to be done, or carries in or upon any vehicle, or otherwise, any animal in a cruel or inhumane manner. Animal cruelty is a first degree misdemeanor, punishable by up to one year in jail or a fine of up to \$5,000, or both.<sup>1</sup>

Identification of animal abuse may play a crucial role in the intervention against other forms of violence in society.<sup>2</sup> Ample research demonstrates a link between animal abuse in a household and domestic violence and child abuse.<sup>3</sup> Therefore, through the identification of animal cruelty, veterinarians are uniquely positioned to bring attention to other forms of interpersonal violence.<sup>4</sup>

#### III. Effect of Proposed Changes:

The bill creates "Allie's Law" after Allie, a 4-year-old Boston Terrier, whose obvious signs of abuse during veterinary visits went long unreported until she was surrendered and rescued.<sup>5</sup>

The bill provides that a "treatment provider," its employees, or volunteers shall be held harmless from criminal or civil liability, when, in the normal course of care of a dog or cat, knows or has reason to suspect animal cruelty and, in good faith;

- Reports the suspected cruelty to a local law enforcement agency or animal control agency, or
- Cooperates with a related investigation of cruelty.

A treatment provider is defined as any animal care facility, animal hospital, private veterinary practice, animal shelter, veterinary school, specialized veterinary hospital, or any place dogs or cats are seen for any kind of treatment.

The bill also creates a first degree misdemeanor penalty for an employee or volunteer of a treatment provider who knowingly alters or destroys an existing medical record to conceal or attempt to conceal cruelty to a dog or cat.

The bill is effective July 1, 2020.

<sup>&</sup>lt;sup>1</sup> A first degree misdemeanor is punishable by up to one year in jail and a fine of up to \$1,000, or any higher amount specifically authorized by statute. Section 775.082, F.S.

<sup>&</sup>lt;sup>2</sup> Stefany Monsalve, Fernando Ferreira and Rita Garcia, "The connection between animal abuse and interpersonal violence: A review from the veterinary perspective," p. 34, *Research in Veterinary Science*, (Oct. 1, 2017) https://www.ncbi.nlm.nih.gov/pubmed/28279899

 $<sup>^{3}</sup>$  Id.

<sup>&</sup>lt;sup>4</sup> See also, Elizabeth DeViney, Jeffrey Dickert and Randall Lockwood, "The Care of Pets Within Child Abusing Families," *Animal Studies Repository*, 1983.

https://animalstudiesrepository.org/cgi/viewcontent.cgi?referer=&httpsredir=1&article=1014&context=acwp\_awap This article provides a survey of families which reported child abuse and animal abuse. This survey found that a majority of these pet owners (60 percent of dog owners and 66 percent of cat owners) utilized veterinary services (p. 325). This survey also found that 88 percent of families with reported child abuse and household pets also reported animal abuse (p. 327). <sup>5</sup> "Allie's Law," available at https://allieslaw.org/

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

There may be a positive, i.e., increased, fiscal impact for law enforcement agencies to investigate and charge a treatment provider, its employee or volunteer, for knowingly altering or destroying existing medical records to conceal or attempt to conceal cruelty to a dog or cat.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill creates section 828.124 of the Florida Statutes.

#### IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by Judiciary on February 4, 2020:

The committee substitute differs substantially from the underlying bill. The original bill placed an affirmative duty on a group of people to report known or suspected abuse within a limited timeframe. The committee substitute, instead, removes the duty to report and holds them harmless from criminal or civil liability when, in good faith, they report suspected cruelty or cooperate with a related cruelty investigation.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.



LEGISLATIVE ACTION

Senate Comm: RCS 02/05/2020 House

The Committee on Judiciary (Pizzo) recommended the following: Senate Amendment (with title amendment) Delete lines 28 - 77 and insert: (2) A treatment provider or an employee or volunteer of a treatment provider who in the normal course of care of a dog or cat knows or has reason to suspect animal cruelty as prohibited in s. 828.12(1) shall be held harmless from either criminal or civil liability for any decisions made in good faith to report

10 <u>suspected cruelty to a local law enforcement agency or animal</u>

11 control agency or to cooperate with any related investigation of

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3 4

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9

Florida Senate - 2020 Bill No. SB 1044

# 294316

12	cruelty to animals.
13	(3) An employee or volunteer of a treatment provider who
14	knowingly alters or destroys an existing medical record for the
15	purpose of concealing or attempting to conceal cruelty to a dog
16	or cat commits a misdemeanor of the first degree, punishable as
17	provided in s. 775.082 or s. 775.083.
18	
19	======================================
20	And the title is amended as follows:
21	Delete lines 4 - 15
22	and insert:
23	"treatment provider"; providing immunity from criminal
24	and civil liability for certain persons and entities
25	who report animal cruelty; prohibiting the alteration
26	or destruction of certain records; providing criminal
27	penalties; providing an effective date.

Page 2 of 2

Florida Senate - 2020 Bill No. SB 1044



#### LEGISLATIVE ACTION

#### Senate Amendment

Delete line 77

4 and insert:

1 2 3

5

proper authorities, as provided in s. 828.124.

**By** Senator Pizzo

	38-01198-20 20201044
1	A bill to be entitled
2	An act relating to animal cruelty; providing a short
3	title; creating s. 828.124, F.S.; defining the term
4	"treatment provider"; requiring veterinarians to
5	report suspected animal cruelty in certain
6	circumstances; requiring certain persons to report
7	suspected animal cruelty to a veterinarian; providing
8	duties for veterinarians; providing immunity from
9	criminal and civil liability for certain persons and
10	entities; prohibiting the alteration or destruction of
11	certain records; providing criminal penalties;
12	providing enhanced penalties for repeat violations;
13	amending s. 474.214, F.S.; specifying that failure of
14	a veterinarian to report suspected animal cruelty is
15	grounds for discipline; providing an effective date.
16	
17	Be It Enacted by the Legislature of the State of Florida:
18	
19	Section 1. This act may be cited as "Allie's Law."
20	Section 2. Section 828.124, Florida Statutes, is created to
21	read:
22	828.124 Reporting animal cruelty; medical records
23	(1) As used in this section, the term "treatment provider"
24	includes any animal care facility, animal hospital, private
25	veterinary practice, animal shelter, veterinary school,
26	specialized veterinary hospital or any place dogs or cats are
27	seen for any kind of treatment.
28	(2) A veterinarian licensed to practice in the state who
29	knows, or has reasonable cause to suspect, that a dog or cat

## Page 1 of 3

	38-01198-20 20201044
30	showing visible signs of cruelty, as prohibited under s.
31	828.12(1), has been or is being subjected to animal cruelty by
32	its owner or under its owner's care shall report such knowledge
33	or suspicion within 48 hours after obtaining such knowledge or
34	suspicion to a local law enforcement or animal control agency
35	for investigation.
36	(3) A veterinary technician or an employee or volunteer of
37	an animal treatment provider, facility, or shelter who during
38	the normal course of care of a dog or cat knows or has reason to
39	suspect that a dog or cat showing visible signs of cruelty, as
40	prohibited under s. 828.12(1), has been or is being subjected to
41	animal cruelty by its owner or under its owner's care shall
42	report within 24 hours to a veterinarian such knowledge or
43	suspicion, who shall, if the cooperation of the owner or
44	caretaker is obtained, attempt to examine the dog or cat within
45	24 hours after notification of suspected cruelty. If the owner
46	or caretaker refuses to permit a veterinarian to examine a dog
47	or cat that has been reported to a veterinarian under this
48	subsection as possibly subjected to animal cruelty, or the
49	veterinarian is otherwise unable to examine the animal, then the
50	veterinarian shall report the suspected cruelty to a local law
51	enforcement or animal control agency for investigation.
52	(4) A veterinarian, a veterinary technician, or an employee
53	or volunteer of a treatment provider, facility, or shelter
54	practicing in this state shall be held harmless from either
55	criminal or civil liability for any decisions made to report
56	suspected cruelty. Any such animal treatment provider, facility,
57	or shelter is immune from all civil liability for any decisions
58	made to report suspected cruelty and its cooperation with any
1	

## Page 2 of 3

	38-01198-20 20201044
59	related investigation of cruelty to animals.
60	(5) It is a violation of this section for a veterinary
61	technician or any employee or volunteer of a veterinary
62	practice, treatment provider, facility, or shelter to knowingly
63	alter or destroy an existing medical record for the purpose of
64	concealing or attempting to conceal cruelty to a dog or cat.
65	(6)(a) Except as provided in paragraph (b), a person who
66	violates subsection (5) commits a misdemeanor of the first
67	degree, punishable as provided in s. 775.082 or s. 775.083.
68	(b) A person who commits a second or subsequent violation
69	of subsection (5) commits a felony of the third degree,
70	punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
71	Section 3. Paragraph (qq) is added to subsection (1) of
72	section 474.214, Florida Statutes, to read:
73	474.214 Disciplinary proceedings
74	(1) The following acts shall constitute grounds for which
75	the disciplinary actions in subsection (2) may be taken:
76	(qq) Failure to report suspected animal cruelty to the
77	proper authorities.
78	Section 4. This act shall take effect July 1, 2020.

## Page 3 of 3

## The Florida Senate COMMITTEE VOTE RECORD

# COMMITTEE:JudiciaryITEM:SB 1044FINAL ACTION:Favorable with Committee SubstituteMEETING DATE:Tuesday, February 4, 2020TIME:12:30—2:30 p.m.PLACE:110 Senate Building

FINAL VO	TE Nay			nt 294316	Amendmei	nt 840766		
Yea								
	Nay							
	Nay							
	Nay			Pizzo		Pizzo		
Х		SENATORS	Yea	Nay	Yea	Nay	Yea	Nay
	Baxley							
Х	Gibson							
х	Hutson							ļ
Х	Stargel							ļ
Х	Rodriguez, VICE	CHAIR						
Х	Simmons, CHAIF							
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Yea M	Nay	TOTALS	Yea	Nay	Yea	Nay	Yea	Nay

CODES: FAV=Favorable UNF=Unfavorable -R=Reconsidered RCS=Replaced by Committee Substitute RE=Replaced by Engrossed Amendment RS=Replaced by Substitute Amendment TP=Temporarily Postponed VA=Vote After Roll Call VC=Vote Change After Roll Call WD=Withdrawn OO=Out of Order AV=Abstain from Voting
02/04/2020 - Judiciary (12:30 PM - 2:30 PM) All Documents

#### S01044

GENERAL BILL by Pizzo; (CO-INTRODUCERS) Stewart; Gruters; Perry; Harrell; Torres; Diaz; Albritton; Farmer; Flores; Powell; Cruz; Book; Hooper; Mayfield; Taddeo; Rodriguez; Montford; (Similar H 00621) Animal Cruelty. EFFECTIVE DATE: 07/01/2020.

- 01/23/20 S On Committee agenda-- Judiciary, 01/28/20, 4:00 pm, 110 Senate Building --Temporarily Postponed
- 01/30/20 S On Committee agenda-- Judiciary, 02/04/20, 12:30 pm, 110 Senate Building
- 02/04/20 S CS by Judiciary; YEAS 6 NAYS 0



The Florida Senate

# **Committee Agenda Request**

To:	Senator David	Simmons,	Chair
	Committee on	Judiciary	

Subject: Committee Agenda Request

**Date:** January 21, 2020

I respectfully request that SB 1044, relating to Animal Cruelty, be placed on the:

committee agenda at your earliest possible convenience.

- $\square$
- next committee agenda.

Senator Jason W.B. Pizzo Florida Senate, District 38

File signed original with committee office

S-020 (03/2004)

The Florida Senate	
(Deliver BOTH copies of this form to the Senator or Senate Professional	
$\frac{2 - 4 - 20}{Meeting Date}$	Bill Number (if applicable)
Topic Anuman Cruzzery	Amendment Barcode (if applicable)
Name MILLAEL CRABS	~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~
Job Title LIEUTEN ANT	_
Address 2500 W. Colonin DR	Phone 321-436-4441
<u>DM E 32804</u>	Phone <u>321-436-4441</u> MILHMEL. Email CRASS COCK.MET
City     State     Zip       Speaking:     For     Against     Information     Waive State	Speaking: In Support Against Against air will read this information into the record.)
Representing ORANDE County SHERING'S ONLICE	
Appearing at request of Chair: Yes No Lobbyist regist	tered with Legislature: XYes No
While it is a Senate tradition to encourage public testimony, time may not permit al meeting. Those who do speak may be asked to limit their remarks so that as many	l persons wishing to speak to be heard at this persons as possible can be heard.

This form is part of the public record for this meeting.

\_\_\_

S-001 (10/14/14)

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Pre	pared By: The Professional	Staff of the Commi	ttee on Judiciary					
BILL:	CS/SB 656	5							
INTRODUCER:	Judiciary C	Judiciary Committee and Senator Pizzo							
SUBJECT:	Arrests	Arrests							
DATE:	February 5	, 2020 REVISED:							
ANAL	YST	STAFF DIRECTOR	REFERENCE	ŀ	ACTION				
1. Cellon		Jones	CJ	Favorable					
2. Stallard		Cibula	JU	Fav/CS					
3.			RC						

# Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

## I. Summary:

CS/SB 656 authorizes a law enforcement officer to execute a warrantless arrest on a minor who unlawfully possesses a firearm.

More specifically, the bill permits an officer to execute a warrantless arrest for a violation of s. 790.22(3), F.S., which makes it a first degree misdemeanor for a minor who is:

- At least 16 years of age to possess a firearm unless he or she is hunting or target shooting.
- Less than 16 years of age to possess a firearm unless he or she is hunting or target shooting and is supervised by an adult.

However, s. 790.22(3), F.S., expressly does not prohibit any minor from possessing an unloaded firearm at home or when traveling to or from hunting or target practice.

A warrantless arrest authorized by the bill will remain subject to the constitutional limits on warrantless arrests of a person in his or her home.

The bill is effective October 1, 2020.

# II. Present Situation:

News articles have reported a number of recent incidents in which children and teens have been killed with a firearm. Recently, in south Miami-Dade, teens were playing with a firearm when a

15-year-old fired a shot that killed two of his friends with one bullet.<sup>1</sup> In Jacksonville, during a short period of time in 2018, two 7-year-old children died in separate incidents when they were caught in the crossfire of open-air gun battles; a 16-year-old was charged with murder in the point-blank shooting of a 19-year-old after a high school football game; and then a 17-year-old high school student was critically wounded in a drive-by shooting while he waited to catch a school bus.<sup>2</sup> In a Broward County classroom, someone pointed a handgun at unsuspecting students. The act was captured on video and posted on a 16-year-old boy's social media account with a caption asking whether to "carry my pistol with me like last year" just before the 2019-20 school year started. He was later arrested.<sup>3</sup> Finally, the escalating levels of arrests for violent crime among young offenders has led Leon County prosecutors to seek adult penalties for young repeat offenders.<sup>4</sup>

# Section 790.22, F.S.

Section 790.22(3), F.S., prohibits a minor under the age of 18 from possessing a firearm, other than an unloaded firearm at his or her home. The exceptions to this general prohibition are limited to circumstances where:

- The minor is engaged in a lawful hunting activity and is at least 16 years of age; or is under 16 years of age and supervised by an adult;
- The minor is engaged in a lawful marksmanship competition or practice or other lawful recreational shooting activity and is at least 16 years of age; or under 16 years of age and supervised by an adult who is acting with the consent of the minor's parent or guardian; or
- The firearm is unloaded and is being transported by the minor directly to or from an event described above.<sup>5</sup>

Section 790.22, F.S., as one court has stated, was "designed to get the immediate attention of all juveniles and to issue a 'wake-up call' that the state deems their firearm offenses to be serious enough to warrant the automatic deprivation of their liberty for a period of time, even on a first offense. Its intent clearly is to have a deterrent effect to hopefully prevent the juvenile's escalation into the adult criminal justice system."<sup>6</sup> As such, s. 790.22, F.S., contains a continuum of consequences for juveniles within the juvenile justice system, and their parents or guardians potentially in the criminal justice system, tailored to have a deterrent effect.

<sup>&</sup>lt;sup>1</sup> NBC 6 South Florida, *2 Teens Killed by Single Bullet in South Miami-Dade*, November 26, 2019, available at <u>https://www.nbcmiami.com/news/local/2-teens-killed-by-single-bullet-in-south-miami-dade-police/2129088/</u> (last visited January 15, 2020).

<sup>&</sup>lt;sup>2</sup> David Bauerlein, The Florida Times-Union, Jacksonville.com, *Duval County faced again with how to stem a rising tide of crime*, September 29, 2018; available at <u>https://www.jacksonville.com/news/20180929/duval-county-faced-again-with-how-to-stem-rising-tide-of-crime</u> (last visited January 15, 2020).

<sup>&</sup>lt;sup>3</sup> Paul Scicchitano, Patch.com, *Florida Teen Arrested After Posting Video Of Gun In Classroom*, August 15, 2019, available at <u>https://patch.com/florida/miami/amp/28237379/florida-teen-arrested-after-posting-video-of-gun-in-classroom</u> (last visited January 15, 2020).

<sup>&</sup>lt;sup>4</sup> Karl Etters, Tallahassee Democrat, Tallahassee.com, *Guns and teens lead to adult criminal charges*, March 30, 2019, available at <u>https://www.tallahassee.com/story/news/2019/03/30/guns-and-teens-lead-adult-criminal-charges/3239891002/</u> (last visited January 15, 2020).

<sup>&</sup>lt;sup>5</sup> Section 790.22(3), F.S.

<sup>&</sup>lt;sup>6</sup> T.M. v. State, 689 So.2d 443, 446 (Fla. 3d DCA, 1997).

A minor who violates the prohibition against possession of a firearm commits a misdemeanor of the first degree.<sup>7</sup> For a first offense, the minor may serve up to 3 days in a Department of Juvenile Justice secure detention facility and will be required to perform 100 hours of community service.<sup>8</sup> Based upon his or her age and eligibility for a driving license or privilege, or the status of that license or privilege, the court may direct the Department of Highway Safety and Motor Vehicles to delay or withhold the license or privilege for up to 1 year.<sup>9</sup>

Any parent or guardian of a minor, or other adult responsible for the welfare of a minor, who knowingly and willfully permits the minor to possess a firearm under circumstances other than those listed above commits a felony of the third degree.<sup>10</sup>

Additionally, any natural parent or adoptive parent, whether custodial or noncustodial, or any legal guardian or legal custodian of a minor, if that minor possesses a firearm under circumstances other than those listed above, may be required by the court to participate in parenting education classes approved by the Department of Juvenile Justice, upon the minor's first conviction. Upon any subsequent conviction of the minor, the court may require the parent to attend further parent education classes or perform community service hours together with the child.<sup>11</sup>

Any firearm that is possessed or used by a minor in violation of this section shall be promptly seized by a law enforcement officer.<sup>12</sup>

For a second or subsequent offense, the minor commits a felony of the third degree and is required to serve a period of detention of up to 15 days in a secure detention facility and to perform between 100 and 250 hours of community service.<sup>13</sup> Based upon his or her age and eligibility for a driving license or privilege, or the status of that license or privilege, the court may direct the Department of Highway Safety and Motor Vehicles to delay or withhold the license or privilege for up to 2 years.<sup>14</sup>

If a minor is found to have committed an offense that involves the use or possession of a firearm *including a violation of s.* 790.22(3), F.S., or any offense during the commission of which the minor possessed a firearm, unless the state attorney authorizes the release of the minor, the minor shall be detained in secure detention and shall be given a hearing within 24 hours after being

<sup>&</sup>lt;sup>7</sup> Section 790.22(5)(a), F.S.

<sup>&</sup>lt;sup>8</sup> *Id.* A secure detention facility is a facility used pending court adjudication or disposition or execution of court order for the temporary care of a child alleged or found to have committed a violation of law. A detention center or facility may provide secure custody. Section 985.03, F.S. Community service shall be performed, if possible, in a manner involving a hospital emergency room or other medical environment that deals on a regular basis with trauma patients and gunshot wounds. Section 790.22(5)(a), F.S.

<sup>&</sup>lt;sup>9</sup> Section 790.22(5)(a), F.S.

<sup>&</sup>lt;sup>10</sup> Section 790.22(4)(b), F.S. A felony of the third degree is punishable by up to 5 years' imprisonment and a fine of up to \$5,000. Sections 775.082 and 775.083, F.S.

<sup>&</sup>lt;sup>11</sup> Section 790.22(4)(b), F.S.

<sup>&</sup>lt;sup>12</sup> Section 790.22(6), F.S. Any firearm that is possessed or used by a minor in violation of this section shall be promptly seized by a law enforcement officer and disposed of in accordance with s. 790.08, F.S.

<sup>&</sup>lt;sup>13</sup> Community service shall be performed, if possible, in a manner involving a hospital emergency room or other medical environment that deals on a regular basis with trauma patients and gunshot wounds. Section 790.22(5)(b), F.S. <sup>14</sup> *Id*.

taken into custody.<sup>15</sup> At the hearing, the court may order that the minor continue to be held in secure detention.<sup>16</sup>

If the juvenile offender is found to have committed an offense that involves the use or possession of a firearm *other than a violation of s.* 790.22(3), *F.S.*, or any offense during the commission of which the minor possessed a firearm:

- For a first offense, the minor shall serve a minimum period of detention of 15 days in a secure detention facility. The minor must perform 100 hours of community service and may be placed on community control or in a nonresidential commitment program under the supervision of the Department of Juvenile Justice.<sup>17</sup>
- For a second or subsequent offense, the minor shall serve a mandatory period of detention of at least 21 days in a secure detention facility, perform not less than 100 nor more than 250 hours of community service, and he or she may be placed on community control or in a nonresidential commitment program under the supervision of the Department of Juvenile Justice.<sup>18</sup>

As with the offenses under s. 790.22(3), F.S., offenses in s. 790.22(9), F.S., contain consequences related to the minor's driver license or privilege.<sup>19</sup>

# Use of BB guns, Air or Gas-Operated Guns, or Electric Weapons by Minor

Section 790.22(1), F.S., prohibits a minor under the age of 16 from using, for any purpose, a BB gun, air or gas-operated gun, or electric weapon or device unless such use is under the supervision and in the presence of an adult with the consent of the minor's parent.<sup>20</sup>

Any adult responsible for the welfare of any minor under 16 years of age who knowingly allows the minor to use or have in his or her possession any BB gun, air or gas-operated gun, electric weapon or device, or firearm in violation of the prohibition in s. 790.22(1), F.S., commits a second degree misdemeanor.<sup>21</sup>

<sup>&</sup>lt;sup>15</sup> Section 790.22(8), F.S.

<sup>&</sup>lt;sup>16</sup> In order to keep the minor in secure detention, the juvenile court must make certain findings according to ss. 985.26 and 985.255, F.S., which may also include finding by clear and convincing evidence that the minor is a clear and present danger to himself or herself or the community. Section 790.22(8), F.S.

<sup>&</sup>lt;sup>17</sup> The minor shall not receive credit for time served before adjudication. Community service shall be performed, if possible, in a manner involving a hospital emergency room or other medical environment that deals on a regular basis with trauma patients and gunshot wounds. Section 790.22(9), F.S. "Community control" in the juvenile delinquency system is a delinquency program; the definition of minimum risk nonresidential programs can be found in s. 985.03(44), F.S. <sup>18</sup> *Id.* 

<sup>&</sup>lt;sup>19</sup> Section 790.22(10), F.S.

<sup>&</sup>lt;sup>20</sup> Electric weapon or device means any device which, through the application or use of electrical current, is designed, redesigned, used, or intended to be used for offensive or defensive purposes, the destruction of life, or the infliction of injury. Section 790.001(14), F.S.

<sup>&</sup>lt;sup>21</sup> A misdemeanor of the second degree is punishable by up to 60 days in the county jail, 6 months' probation, and a \$500 fine. Sections 775.082 and 775.083, F.S.

## Arrest without an Arrest Warrant

Under s. 901.15, F.S., a law enforcement officer may arrest a person without an arrest warrant under any of a list of circumstances. The first four of these circumstances are relatively broad, in that they do not reference a particular crime as a basis for the arrest:

- The person has committed a felony or misdemeanor or violated a local ordinance in the officer's presence; however, the arrest for a misdemeanor or local ordinance must be made immediately or in fresh pursuit.
- A felony has been committed, and the officer reasonably believes the person committed it.
- The officer reasonably believes that a felony has been or is being committed, and that the person has committed or is committing it.
- A warrant for the arrest has been issued and is held by another officer for execution.<sup>22</sup>

From there, the list continues with twelve relatively particular circumstances, often referencing particular crimes, under which an officer may arrest a person without an arrest warrant. These include circumstances in which an officer has probable cause to believe the person being arrested has committed:

- A violation of an injunction for protection against domestic violence, dating violence, sexual violence, repeat violence, exploitation of a vulnerable adult or a foreign protection order.<sup>23</sup>
- An act of domestic violence or dating violence.<sup>24</sup>
- Child abuse or luring or enticing a child for unlawful purposes.<sup>25</sup>
- Battery.<sup>26</sup>
- Criminal mischief or graffiti-related offenses.<sup>27</sup>
- Violation of a safety zone, security zone, regulated navigation area, or naval vessel protection zone.<sup>28</sup>
- A racing violation.<sup>29</sup>
- An act that violates a condition of pretrial release when the original arrest was for an act of domestic violence or dating violence.<sup>30</sup>
- Trespass in a posted secure area of an airport.<sup>31</sup>
- Assault upon a law enforcement officer, a firefighter, an emergency medical care provider, public transit employee or agent, or other specified officer who is engaged in the lawful performance of his or her duties.<sup>32</sup>

<sup>27</sup> Id.

<sup>31</sup> Section 901.15(14), F.S.

<sup>&</sup>lt;sup>22</sup> Section 901.15(1), (2), (3), and (4), F.S. Also, a law enforcement officer who witnesses a violation of ch. 316, F.S. (State Uniform Traffic Control), may relay that information to another officer who can then make the arrest when reasonable and proper identification of the vehicle and the violation has been communicated to the arresting officer. Section 901.15(5), F.S.

<sup>&</sup>lt;sup>23</sup> Section 901.15(6), F.S.
<sup>24</sup> Section 901.15(7), F.S.

<sup>&</sup>lt;sup>25</sup> Section 901.15(7), F.S.

<sup>&</sup>lt;sup>26</sup> Section 901.15(8), F.S.

<sup>&</sup>lt;sup>26</sup> Section 901.15(9), F.S.

 $<sup>^{28}</sup>$  *Id*.

<sup>&</sup>lt;sup>29</sup> *Id*.

<sup>&</sup>lt;sup>30</sup> Section 901.15(13), F.S.

<sup>&</sup>lt;sup>32</sup> Section 901.15(15), F.S.

- Assault or battery upon an employee of a receiving facility who is engaged in the lawful performance of his or her duties.<sup>33</sup>
- Cyberharrassment.<sup>34</sup>

# **Constitutional Law**

Under the Fourth Amendment to the United States Constitution, a person has the right to be free from an unreasonable search or seizure, including an unreasonable arrest.<sup>35</sup> To be "reasonable," an arrest in a public place must be based on probable cause, though no arrest warrant is required.<sup>36</sup> To make an arrest in a home, an officer generally also needs an arrest warrant. However, the courts have recognized a number of exceptions to this warrant requirement, such as "exigent circumstances" or when the officer has consent to enter the home.<sup>37</sup>

Section 901.15, F.S., is not an exception and does not supersede the constitutional requirements for a lawful arrest.<sup>38</sup> Accordingly, courts have held the statute unconstitutional *as applied* in situations in which s. 901.15, F.S., was proffered as a basis for a warrantless arrest in a home.<sup>39</sup>

# III. Effect of Proposed Changes:

The bill authorizes a law enforcement officer to execute a warrantless arrest on a minor who unlawfully possesses a firearm.

More specifically, the bill permits an officer to execute a warrantless arrest for a violation of s. 790.22(3), F.S., which makes it a first degree misdemeanor for a minor who is:

- At least 16 years of age to possess a firearm unless he or she is hunting or target shooting.
- Less than 16 years of age to possess a firearm unless he or she is hunting or target shooting and is supervised by an adult.

However, s. 790.22(3), F.S., expressly does not prohibit any minor from possessing an unloaded firearm at home or when traveling to or from hunting or target practice.

<sup>&</sup>lt;sup>33</sup> Id.

<sup>&</sup>lt;sup>34</sup> Section 901.15(16), F.S.

<sup>&</sup>lt;sup>35</sup> U.S. CONST. amend. IV.

<sup>&</sup>lt;sup>36</sup> State v. Ramos, 378 So. 2d 1294 (Fla. 3d DCA 1979)

<sup>&</sup>lt;sup>37</sup> See e.g., U.S. v. Standridge, 810 F.2d 1034 (11 Cir. 1987) (citing Payton v. New York, 445 U.S. 573 (1980). The court set forth the factors that indicate exigent circumstances:

<sup>(1)</sup> the gravity or violent nature of the offense with which the suspect is to be charged; (2) a reasonable belief that the suspect is armed; (3) probable cause to believe that the suspect committed the crime; (4) strong reason to believe that the suspect is in the premises being entered; (5) a likelihood that delay could cause the escape of the suspect or the destruction of essential evidence, or jeopardize the safety of officers or the public.

*Id.* at 1037 (citing *Dorman v. United States*, 435 F.2d 385, 392–93 (D.C.Cir.1970) (en banc); *United States v. Campbell*, 581 F.2d 22, 25–27 (2d Cir.1978); *United States v. Newbern*, 731 F.2d 744, 748–49 (11th Cir.1984); *United States v. Roper*, 681 F.2d 1354, 1357 n. 1 (11th Cir.1982) (dictum), *cert. denied sub nom. Newton v. United States*, 459 U.S. 1207, 103 S.Ct. 1197, 75 L.Ed.2d 440 (1983).

<sup>&</sup>lt;sup>38</sup> See e.g., Bratt v. Genovese, 660 Fed Appx. 837 (11th Cir. 2016).

<sup>&</sup>lt;sup>39</sup> See e.g., State v. Perez, 277 So. 2d 778 (Fla. 1973).

Finally, under the bill and the United States Constitution, a warrantless arrest authorized by the bill must nonetheless be based on probable cause that the minor violated s. 790.22(3), F.S.

The bill is effective October 1, 2020.

# IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

This bill appears likely to result in an indeterminate increase in costs associated with the criminal justice system.

# VI. Technical Deficiencies:

None.

# VII. Related Issues:

None.

# VIII. Statutes Affected:

This bill substantially amends section 901.15 of the Florida Statutes.

## IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by Judiciary on February 4, 2020:

The committee substitute removes the bill's authorization for the warrantless arrest of an adult who permits a minor to unlawfully possess a firearm.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.



LEGISLATIVE ACTION

•

Senate	•
Comm: RCS	•
02/05/2020	•
	•
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House

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JU.JU.02980

COMMITTEE AMENDMENT

Florida Senate - 2020 Bill No. SB 656

220438

12 and insert: 13 officer has probable cause to believe that a minor **By** Senator Pizzo

	38-00968-20 2020656
1	A bill to be entitled
2	An act relating to arrests; amending s. 901.15, F.S.;
3	authorizing warrantless arrests when a law enforcement
4	officer has probable cause to believe that a person
5	has violated s. 790.22, F.S.; providing an effective
6	date.
7	
8	Be It Enacted by the Legislature of the State of Florida:
9	
10	Section 1. Subsection (17) is added to section 901.15,
11	Florida Statutes, to read:
12	901.15 When arrest by officer without warrant is lawful.—A
13	law enforcement officer may arrest a person without a warrant
14	when:
15	(17) There is probable cause to believe that the person has
16	committed a criminal act in violation of s. 790.22.
17	Section 2. This act shall take effect October 1, 2020.

# Page 1 of 1

CODING: Words stricken are deletions; words underlined are additions.

# The Florida Senate COMMITTEE VOTE RECORD

COMMITTEE:	Judiciary
ITEM:	SB 656
FINAL ACTION:	Favorable with Committee Substitute
	Tuesday, February 4, 2020
TIME:	12:30—2:30 p.m.
PLACE:	110 Senate Building

			2/04/2020	1				
	VOTE		Amendme	nt 220438				
FINAL	VOIE							
			Pizzo					
Yea	Nay	SENATORS	Yea	Nay	Yea	Nay	Yea	Nay
X		Baxley						
Х		Gibson						
Х		Hutson						
Х		Stargel						
Х		Rodriguez, VICE CHAIR						
Х		Simmons, CHAIR						
		l						
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6 <b>Yea</b>	0 <b>Nay</b>	TOTALS	RCS Yea	- Nay	Yea	Nay	Yea	Nay
iea	ivay		IEd	inay	Iea	inay	iea	inay

CODES: FAV=Favorable UNF=Unfavorable -R=Reconsidered RCS=Replaced by Committee Substitute RE=Replaced by Engrossed Amendment RS=Replaced by Substitute Amendment TP=Temporarily Postponed VA=Vote After Roll Call VC=Vote Change After Roll Call WD=Withdrawn OO=Out of Order AV=Abstain from Voting 02/04/2020 - Judiciary (12:30 PM - 2:30 PM) All Documents

S00656 GENERAL BILL by Pizzo; (Identical H 01379) Arrests. EFFECTIVE DATE: 10/01/2020. 01/21/20 S Now in Judiciary 01/30/20 S On Committee agenda-- Judiciary, 02/04/20, 12:30 pm, 110 Senate Building 02/04/20 S CS by Judiciary; YEAS 6 NAYS 0



The Florida Senate

# **Committee Agenda Request**

To:	Senator David	Simmons,	Chair
	Committee on	Judiciary	

Subject: Committee Agenda Request

**Date:** January 21, 2020

I respectfully request that SB 656, relating to Arrests, be placed on the:

committee agenda at your earliest possible convenience.



next committee agenda.

Senator Jason W.B. Pizzo Florida Senate, District 38



Florida Statistical Analysis Center

# **Focus on Youth Homicide Victims**

A brief analysis of the Supplemental Homicide Reports from 2007 to 2017 and a synopsis of youth homicide victim information in Florida

The following data comes from the Florida Department of Law Enforcement's Uniform Crime Reports (UCR) system; the system provides standardized annual and semi-annual reports on crime statistics based on data gathered from across the state.

Homicide statistics are reported to the UCR Program and the submission of supplemental data is required for each incident. Among other data elements, Supplemental Homicide Reports include data about each victim's age, gender, race, and the type of weapon used by the offender. Between 2007 and 2017, there were 1,006 Youth Homicide Victims in Florida. Youth Homicide Victims include individuals under the age of eighteen.

More than two-thirds of all Youth Homicide Victims in Florida from 2007 to 2017 were boys.



Between 2007 and 2017, 410 children under the age of 6 were killed. Of those, 335 were between the age of 0 and 2 years.



In Florida, there were 11,687 Homicide victims of all ages between 2007 and 2017. Almost 9% were Youth Homicide Victims; 410 were ages 0-5, 100 were ages 6-11, 53 were ages 12-14, and 443 were ages 15-17. The number of youth homicides reported averaged 91 per year with 82 victims in 2017. Over half of all youth homicides between 2007 and 2017 were committed with a firearm; 49 Youth Homicide Victims were killed with a firearm in 2017.

Over two thirds of Youth Homicide Victims ages 12 – 14 and 15 – 17 were killed by a firearm, while over half of the younger victims were killed by hands, fists, or feet.



More Youth Homicide Victims ages 15 - 17 killed by a firearm were black than white.



SOURCE: Florida Department of Law Enforcement. Florida Uniform Crime Reports, 2007 - 2017. Tallahassee, FL: FDLE, Florida Statistical Analysis Center.

#### More information is available at www.fdle.state.fl.us/FSAC

# <u>Juveniles Arrested for Murder – Posting with Firearms on Social Media</u> のRANGE COUNTY

Name	Arrest	Case Number	Facebook	Instagram	Notes
	2 <sup>nd</sup> Deg Murder	OPD #19- 173222			Incarcerated since 06/13/19 at OCJ
					• •

Name	Arrest	Case Number	Facebook	Instagram	Notes
	2 <sup>nd</sup> Deg Murder	19-036537			Incarcerated since 10/17/19 at OCJ
				74 ,	

Name	Arrest	Case Number	Facebook	Instagram	Notes
	Att Homicide	19-004096			Currently in prison with release date 12/18/20
				м - <sub>М.Э</sub>	

Name	Arrest	Case Number	Facebook	Instagram	Notes
	Att 1 <sup>st</sup> Deg	OPD #20-			JDC since
	Murder	23554	Barna Maria		01/22/20
	2				
			2		
S				- 36. - 36.	
Name	Arrest	Case Number	Facebook	Instagram	Notes

Name	Arrest	Case Number	Facebook	Instagram	Notes
	Att 2 <sup>nd</sup> Deg Murder	OPD #19- 222433			Committed 10/07/19 to High Risk program



Name	Arrest	Case Number	Facebook	Instagram	Notes
	Att 1 <sup>st</sup> and	#19-59992			Incarcerated at
	2 <sup>nd</sup> Deg	#19-60883			OCJ since
and the second sec	Murder	#19-36537			07/31/19



Name	Arrest	Case Number	Facebook	Instagram	Notes
	Att Felony Murder	OPD #18- 28890			Committed on 09/30/19 to High Risk program
	J A A A				

Name	Arrest	Case Number	Facebook	Instagram	Notes
	Manslaughter	19-34037			Served (1) yr in program – Released 01/24/20



Data from Florid	a's Uniform C	Data from Florida's Uniform Crime Reports program, Supplemental Homicide Reports.	Supplemental Homic	ide Reports.					
	iders Juvenije	NOTE: UCK considers juveniles as age 1/ and under:							
CAVEAT: The dat	a represent t	CAVEAT: The data represent the number of people killed each year by a firearm; data does not distinguish individuals who were shot	tilled each year by a fi	rearm; data does not	distinguish individual	Is who were shot but	but did not result in death.		
CAVEAT: When I	nultiple victir	CAVEAT: When multiple victims and offenders are involved in a single incident, the relationship between the specific offender and victim is indeterminate.	wolved in a single inci	dent, the relationship	between the specifi	c offender and victin	1 is indeterminate.		
Therefore, the a	verage age of	Therefore, the average age of offenders with juvenile victims cannot be calculated	e victims cannot be c	alculated.					
Year	County	Firearm Murder Victims Age 0-17	Firearm Murder Victims Age 18	Total Firearm Murder Victims 18 and Under	~~~~~				
2014 Orange	ē	2	4	6					
2015 Orange	je	1	4	л		ar we be able to be a strategy on the second of the weak states and the second states and the press of the second states of the se			
2016 Orange	je	10	3	13					
2017 Orange	je	3	5	8					
2018 Orange	je	6	2	11					_
SOURCE: Florida	Department	SOURCE: Florida Department of Law Enforcement. Supplemental Homicide Report, Florida uniform crime report, 2014-2018 [Computed on the second of the second o	upplemental Homicid	e Report, Florida unifo	orm crime report, 20		program]. Tallahassee,	er program]. Tallahassee, FL: FDLE. Florida Statistical Analysis Center.	il Analysis Center.
_									_

CAVEARAT: When multiple victims and offenders are involved in a single incident, the relationship between the specific offender and victim is indeterminate.         CAVEARAT: When multiple victims and offenders with juvenile victims cannot be calculated.       The relationship between the specific offender and victim is indeterminate.         Therefore, the average age of offenders with juvenile victims cannot be calculated.       Total Firearm       Firearm       Murder       Total Firearm         Year       Firearm Murder       Firearm Murder       Firearm Murder       Murder Victims 18       Murder Victims 18         2009       Miami-Dade       10       3       13       13       14       14         2011       Miami-Dade       18       4       22       14       14       15       14       14       15       14       14       14       15       14       14       15       14       14       14       15       14       14       15       14       14       14       15       14       14       15       14       14       14       15       14       14       14       15       14       14       14       14       14       15       14       14       14       14       14       14       15       14       14       14	AT: The data r	renrecent t	he number of neonle !	killed each vear hv a f	irearm• data does not	distinguish individu	als who were shot b	but did not result in death	<b>h</b> .
	EAT: When mu	Itiple victin	ns and offenders are i	wolved in a single inc	ident, the relationship	between the speci	fic offender and vict	im is indeterminate.	
Firearm Victims 1 Under	efore, the aver	rage age of	offenders with juveni	le victims cannot be c	alculated.				
County         Firearm Murder Firearm Murder         Firearm Murder Murder Victims age 0-17         Total Firearm Victims 1           09         Miami-Dade         10         Victims Age 0-17         Victims Age 18         and Under           10         Miami-Dade         10         13         and Under         14           11         Miami-Dade         18         4         14         14           11         Miami-Dade         18         4         14         14           12         Miami-Dade         13         5         14         15         15         16         15         16         16         17         16         17         16         17         16         17         16         17         16         17         16         17         16         17         16         17         16         17         16         17         16         17         16         17         16         17         16         17<									
CountyFirearm MurderFirearm MurderFirearm MurderTotal Firearm09Miami-DadeVictims Age 0-17Victims Age 18and Under10Miami-Dade1031011Miami-Dade1841012Miami-Dade961013Miami-Dade1371014Miami-Dade1371015Miami-Dade1421116Miami-Dade1471117Miami-Dade1141118Miami-Dade115									
County         Firearm Murder Victims Age 0-17         Hrearm Murder Victims Age 18         Murder Victims 1 and Under           09         Miami-Dade         10         Victims Age 0-17         Victims Age 18         and Under           10         Miami-Dade         10         13         4         10           10         Miami-Dade         18         4         1         10           11         Miami-Dade         9         6         1         1         1         1         4         1					Total Firearm				
Investor     and Under       10     3       18     4       9     6       13     7       14     2       14     7       11     4       12     5		unty	Firearm Murder	Hirearm Wurder Virtime Are 18	Murder Victims 18				
10     3       18     4       9     6       13     7       14     2       11     4       11     4       5     5					and Under				
18       4         9       6         13       7         14       2         11       4         11       4         5       5	2009 Miami-D	)ade	10	5	13				
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	2010 Miami-D	)ade	18	4	22				
8       6         13       7         15       8         14       2         11       4         11       4         5	2011 Miami-D	)ade	6	6	15				
13       7         15       8         14       2         14       7         11       4         8       5	2012 Miami-D	)ade	8	9	14				
15     8       14     2       14     7       11     4       8     5	2013 Miami-D	)ade	13	7	20				
14     2       14     7       11     4       8     5	2014 Miami-D	)ade	15	8	23				
14     7       11     4       8     5	2015 Miami-D	)ade	14	2	16				
11         4           8         5	2016 Miami-E	)ade	14	7	21				
8 5	2017 Miami-E	Dade	11	4	15				
	2018 Miami-D	Jade	0		13				are a ready for the manufacture of the data and t

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2013	2013	2013	2013	2013	2013	2013	2013	2013	2013	2013	2013	2013	2013	2013	2013	2013	2013	2013	2013	2013	2013	2013	2013	2013	2013	2013	2013	Reporting Year
Volusia	Polk	Orange	Orange	Miami-Dade	Miami-Dade	Miami-Dade	Miami-Dade	Miami-Dade	Miami-Dade	Miami-Dade	Miami-Dade	Miami-Dade	Miamí-Dade	Miami-Dade	Duval	Duval	Duvai	Duval	Duval	Duval	Duval	g County						
Daytona Beach Police Department	Lakeland Police Department	Orlando Police Department	Orange County Sheriff's Office	Opa-Locka Police Department	Miami-Dade Police Department							Miami-Dade Police Department	Miami Police Department	Miami Police Department	Miami Police Department	Miami Police Department	Miamí Police Department	Miami Police Department	Miami Police Department	Miami Gardens Police Department	Jacksonville Sheriff's Office	Agency Name						
130003853	2013-0019961	201300081014	130087489	131208001	131111416803	130904327810	130817304356	130810294994	130503161987	130330117791	130224071957	130129038140	131201345826	131113328696	131105319679	131022305802	130624179072	130421113719	130220053673	2013015181	2013- 738249	2013- 691453	2013- 554382	2013-544917	2013-544917	2013- 382485	2013-248710	Agency Report Number
17	16	21	18	18	18	18	50	21	16	4	16	18	18	18	16	18	15	17	11	12	18	18	18	14	13	18	13	Victim Age
M-MALE	M-MALE	M-MALE	M-MALE	F-FEMALE	M-MALE	M-MALE	M-MALE	M-MALE	M-MALE	F-FEMALE	M-MALE	M-MALE	F-FEMALE	M-MALE	F-FEMALE	M-MALE	M-MALE	M-MALE	M-MALE	F-FEMALE	M-MALE	F-FEMALE	M-MALE	F-FEMALE	F-FEMALE	M-MALE	M-MALE	Victim Sex
B-BLACK	B-BLACK	B-BLACK	B-BLACK	B-BLACK	B-BLACK	W-WHITE	B-BLACK	B-BLACK	B-BLACK	B-BLACK	B-BLACK	B-BLACK	B-BLACK	B-BLACK	B-BLACK	B-BLACK	B-BLACK	B-BLACK	U-UNKNOWN	8-BLACK	B-BLACK	B-BLACK	B-BLACK	W-WHITE	W-WHITE	B-BLACK	B-BLACK	Victim Race
18	17	17	UK	Ĕ	UK.	Ч.	18	16	UX	5	UK	UK		UK	13	UK	UK	UK	UK	Ň	UX	19	UK		Ĕ	17	11	Offender Age
M-MALE	M-MALE	M-MALE	U-UNKNOWN	U-UNKNOWN	U-UNKNOWN	U-UNKNOWN	M-MALE	M-MALE	U-UNKNOWN	M-MALE	M-MALE	M-MALE		U-UNKNOWN	M-MALE	U-UNKNOWN	U-UNKNOWN	U-UNKNOWN	U-UNKNOWN	U-UNKNOWN	U-UNKNOWN	M-MALE	M-MALE		U-UNKNOWN	M-MALE	M-MALE	Offender Sex
B-BLACK	B-BLACK	B-BLACK	U-UNKNOWN	U-UNKNOWN	U-UNKNOWN	U-UNKNOWN	8-BLACK	B-BLACK	U-UNKNOWN	B-BLACK	B-BLACK	U-UNKNOWN		U-UNKNOWN	B-BLACK	U-UNKNOWN	U-UNKNOWN	U-UNKNOWN	U-UNKNOWN	U-UNKNOWN	U-UNKNOWN	B-BLACK	U-UNKNOWN		U-UNKNOWN	B-BLACK	B-BLACK	Offender Race
4-FIREARM	1-HANDGUN	1-HANDGUN	4-FIREARM	1-HANDGUN	4-FIREARM	4-FIREARM	4-FIREARM	4-FIREARM	4-FIREARM	4-FIREARM	4-FIREARM	4-FIREARM	4-FIREARM	4-FIREARM	4-FIREARM	4-FIREARM	4-FIREARM	4-FIREARM	4-FIREARM	4-FIREARM	3-SHOTGUN	1-HANDGUN	4-FIREARM	4-FIREARM	4-FIREARM	1-HANDGUN	1-HANDGUN	Weapon Type

SOURCE: Florida Department of Law Enforcement, Florida Uniform Crime Report, 2013 [Computer program]. Tallahassee, FL: FDLE. Florida Statistical Analysis Center.

2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014	2014		Reporting Year	
Polk	Orange	Orange	Orange	Miami-Dade	Miami-Dade	Miami-Dade	Miami-Dade	Miami-Dade	Miami-Dade	Miami-Dade	Miami-Dade	Miami-Dade	Miami-Dade	Miami-Dade	Miami-Dade	Miami-Dade	Miami-Dade	Miami-Dade	Marion	Lake	Lake	Duval	Duvai	Duvał		County																		
Lakeland Police Department	Orlando Police Department	Orange County Sheriff's Office	Ocoee Police Department	Miami-Dade Police Department	Miami Gardens Police Department	Miami Gardens Police Department	Miami Dade County Public Schools Police Dept	Hialeah Police Department	Marion County Sheriff's Office	Leesburg Police Department	Lake County Sheriff's Office	Jacksonville Sheriff's Office		Agency Name																														
140003878	201400520373	140007442	201400012195	141208447022	141023387193	140930357590	140906326027	140905324676	140803282645	140721266126	140319102097	140311091597	140114018611	140103004018	141226376019	141214364239	141205355560	141130349780	140802224589	140611171625	140525153773	140121020293	140117016499	140109008196	2014017873	2014000974		2014-005617	14028749	14050277	140019969	2014-874782	2014- 852003	2014- 652988	2014- 474650	2014-471335	2014-444404	2014-436269	2014-256476	2014-180529	2014- 74137	Number	Report	Agency
17	21	17	18	17	17	22	18	18	18	18	17	18	18	17	14	17	17	18	16	16	16	16	16	18	16	16	16	16	14	24	32	30	16	50	14	16	17	18	17	21	18		Victim Age	
M-MALE	M-MALE	MI-MALE	M-MALE	M-MALE	M-MALE	M-MALE	M-MALE	M-MALE	M-MALE	M-MALE	F-FEMALE	M-MALE	M-MALE	M-MALE	M-MALE	M-MALE	M-MALE	M-MALE	M-MALE	M-MALE	M-MALE	M-MALE	M-MALE	M-MALE	M-MALE	M-MALE	M-MALE	F-FEMALE	M-MALE	M-MALE	M-MALE	M-MALE	M-MALE	M-MALE	M-MALE	M-MALE	F-FEMALE	M-MALE	M-MALE	M-MALE	M-MALE		Victim Age Victim Sex	
B-BLACK	M-WHITE	W-WHITE	W-WHITE	W-WHITE	B-BLACK	8-BLACK	B-BLACK	B-BLACK	W-WHITE	B-BLACK	B-BLACK	W-WHITE	W-WHITE	W-WHITE	B-BLACK	B-BLACK	B-BLACK	B-BLACK	B-BLACK	B-BLACK	B-BLACK	W-WHITE	W-WHITE	B-BLACK	B-BLACK	B-BLACK	B-BLACK	B-BLACK	B-BLACK	B-BLACK	B-BLACK	B-BLACK	B-BLACK	B-BLACK	8-BLACK	IMPOC	2012	Vicim						
16	15	Ĕ	Ĕ	17	Ч.	18	15	Ĕ	17	UK	Ĕ	UK	UX.	UK.	Ч.	Ĕ	Чĸ	UK.	NK	17	15	Ĕ	Ĕ	18	Ĕ	Ĕ	17		17	17	18	17	UK	16	19	LK		Ĕ	Ĕ	15	17	780	200	Offender
M-MALE	M-MALE	U-UNKNOWN	U-UNKNOWN	M-MALE	U-UNKNOWN	M-MALE	M-MALE	M-MALE	M-MALE	U-UNKNOWN	M-MALE	M-MALE	U-UNKNOWN	M-MALE	U-UNKNOWN	U-UNKNOWN	U-UNKNOWN	U-UNKNOWN	U-UNKNOWN	M-MALE	M-MALE	U-UNKNOWN	U-UNKNOWN	M-MALE	U-UNKNOWN	U-UNKNOWN	M-MALE		M-MALE	M-MALE	M-MALE	M-MALE	U-UNKNOWN	M-MALE	M-MALE	U-UNKNOWN		U-UNKNOWN	U-UNKNOWN	M-MALE	M-MALE	2022	Cex .	Offender
8-BLACK		-	U-UNKNOWN	W-WHITE	U-UNKNOWN	W-WHITE	B-BLACK	B-BLACK	B-BLACK	U-UNKNOWN	B-BLACK		U-UNKNOWN	B-BLACK	U-UNKNOWN	U-UNKNOWN	U-UNKNOWN	I U-UNKNOWN	U-UNKNOWN	W-WHITE	B-BLACK	U-UNKNOWN	U-UNKNOWN	B-BLACK	U-UNKNOWN	U-UNKNOWN	B-BLACK		W-WHITE	B-BLACK	B-BLACK			B-BLACK	B-BLACK	U-UNKNOWN		U-UNKNOWN	U-UNKNOWN	B-BLACK	B-BLACK	Nace		Offender
1-HANDGUN	1-HANDGUN	4-FIREARM	4-FIREARM	4-FIREARM	4-FIREARM	4-FIREARM	4-FIREARM	4-FIREARM	4-FIREARM	4-FIREARM	4-FIREARM	4-FIREARM	4-FIREARM	4-FIREARM	4-FIREARM	4-FIREARM	4-FIREARM	4-FIREARM	4-FIREARM	1-HANDGUN	1-HANDGUN	4-FIREARM	4-FIREARM	4-FIREARM	4-FIREARM	4-FIREARM	1-HANDGUN	1-HANDGUN	4-FIREARM	3-SHOTGUN	4-FIREARM	1-HANDGUN		Weapon Type										

#### Reporting Year 2015 Miami-Dade County Marion St. Johns St. Johns Orange Marion Duval Duval Orange Orange Duval Duval Duvai Duval Duval Duval Duval Duval Polk Polk **Jiami Gardens Police Department** St. Augustine Police Department St. Augustine Police Department Miami-Dade Police Department Marion County Sheriff's Office **Orange County Sheriff's Office** Viami-Dade Police Department Viami-Dade Police Department Florida City Police Department Lakeland Police Department Orlando Police Department Jacksonville Sheriff's Office Jacksonville Sheriff's Office Jacksonville Sheriff's Office Jacksonville Sheriff's Office Polk County Sheriff's Office Jacksonville Sheriff's Office Jacksonville Sheriff's Office Jacksonville Sheriff's Office lacksonville Sheriff's Office Orlando Police Department Miami Police Department lacksonville Sheriff's Office acksonville Sheriff's Office Miami Police Department acksonville Sheriff's Office Miami Police Department <u>Miami Police Department</u> <u>Miami Police Department</u> Agency Name Agency Report 150811298900 150812299703 151013384117 150518183451 150518183517 150330093812 150415111532 150324087658 150324087798 150907268048 2015-327381 201500522293 201500235513 150705196847 150330093812 2015- 751833 2015- 658618 2015-571438 151227485607 151118433118 151018391662 151015386757 151114340357 150910271702 150831259428 15003504 15007469 2015-857597 2015-824055 2015- 751833 2015- 675017 2015-334665 2015-277593 2015-185255 Number 50000027863 50000016048 2015011086 150012880 150063792 15011074 14-25950 Victim Age 58 ш 6 5 5 L2 5 벓 82 44 5 21 5 16 2 17 뮶 Ľ 5 5 <u>ಜ</u> 5 8 5 Б ដ 봆 5 5 17 36 5 5 5 5 ե 18 17 Victim F-FEMALE M-MALE M-MALE F-FEMALE M-MALE F-FEMALE M-MALE Sex I-AMERICAN INDIAN Victim Race W-WHITE B-BLACK W-WHITE B-BLACK W-WHITE B-BLACK W-WHITE B-BLACK B-BLACK B-BLACK B-BLACK B-BLACK **B-BLACK B-BLACK** W-WHITE W-WHITE B-BLACK B-BLACK W-WHITE **B-BLACK** B-BLACK **B-BLACK** B-BLACK B-BLACK **B-BLACK** B-BLACK B-BLACK 8-BLACK **B-BLACK** W-WHITE **B-BLACK** B-BLACK B-BLACK B-BLACK **B-BLACK** B-BLACK B-BLACK B-BLACK N-WHITE B-BLACK Offender Age ĕ 둦ᇥ Ĕ Ę ļ⊊ Ĕ ¥ 16 ₽₩ Ě 16 Ĕ 벖 は딪 ЧĶ ⊊₽ 14 ĔĔ 1 È ы 17 듲듲 6 5 Ĕ 17 18 5 N ե U-UNKNOWN U-UNKNOWN Offender U-UNKNOWN M-MALE U-UNKNOWN J-UNKNOWN M-MALE Sex Offender Race U-UNKNOWN U-UNKNOWN B-BLACK U-UNKNOWN U-UNKNOWN B-BLACK U-UNKNOWN U-UNKNOWN B-BLACK B-BLACK U-UNKNOWN W-WHITE U-UNKNOWN U-UNKNOWN U-UNKNOWN U-UNKNOWN U-UNKNOWN W-WHITE B-BLACK W-WHITE B-BLACK B-BLACK B-BLACK W-WHITE B-BLACK B-BLACK **B-BLACK B-BLACK B-BLACK** B-BLACK **B-BLACK** B-BLACK B-BLACK **B-BLACK** B-BLACK Weapon Type 1-HANDGUN 1-HANDGUN 1-HANDGUN 4-FIREARM 4-FIREARM 4-FIREARM 4-FIREARM 1-HANDGUN **4-FIREARM** 4-FIREARM 4-FIREARM 1-HANDGUN 4-FIREARM 4-FIREARM 4-FIREARM 4-FIREARM **4-FIREARM** 4-FIREARM 4-FIREARM **4-FIREARM** 4-FIREARM 4-FIREARM **4-FIREARM** 4-FIREARM L-HANDGUN L-HANDGUN 4-FIREARM 4-FIREARM 4-FIREARM 4-FIREARM 4-FIREARM -HANDGUN

# 2015 JUVENILE VICTIM/OFFENDER STATS

JUDICIARY INFO 2015

	B-BLACK	35	B-BLACK	6 <sup>10</sup>	201650001091	Sanford Police Department	Seminole	2016
A-CIDEADAA		2	B-BIACV	12	1 60005050	Contro County Shouffin Office	0-0-0-0	2010
4-FIREARM	B-BLACK	21	B-BLACK	16	160066273	Orange County Sheriff's Office	Orange	2016
1-HANDGUN			B-BLACK	18	160054846	Orange County Sheriff's Office	Orange	2016
1-HANDGUN	W-WHITE	17	B-BLACK	15	160023048	Orange County Sheriff's Office	Orange	2016
4-FIREARM			W-WHITE	16	160014646	Orange County Sheriff's Office	Orange	2016
1-HANDGUN	U-UNKNOWN	UK	B-BLACK	17	16000029	Ocoee Police Department	Orange	2016
1-HANDGUN	B-BLACK	16	B-BLACK	15	201641000845	Apopka Police Department	Orange	2016
4-FIREARM	B-BLACK	UK	B-BLACK	8	160828326793	Miami-Dade Police Department	Miami-Dade	2016
4-FIREARM			B-BLACK	15	160827324716	Miami-Dade Police Department	Miami-Dade	2016
4-FIREARM	B-BLACK	18	W-WHITE	32	160817311218	Miami-Dade Police Department	Miami-Dade	2016
4-FIREARM			B-BLACK	17	160731288215	Miami-Dade Police Department	Miami-Dade	2016
4-FIREARM	B-BLACK	18	B-BLACK	17	160224073059	Miami-Dade Police Department	Miamî-Dade	2016
4-FIREARM	B-BLACK	18	B-BLACK	6	160220067589	Miami-Dade Police Department	Miami-Dade	2016
4-FIREARM	B-BLACK	UK	B-BLACK	16	160214059994	Miami-Dade Police Department	Miami-Dade	2016
4-FIREARM	B-BLACK	UX	B-BLACK	17	160121026852	Miami-Dade Police Department	Miami-Dade	2016
4-FIREARM	B-BLACK	17	B-BLACK	45	160119025003	Miami-Dade Police Department	Miami-Dade	2016
4-FIREARM	B-BLACK	17	W-WHITE	31	160110013273	Miami-Dade Police Department	Miami-Dade	2016
1-HANDGUN	B-BLACK	21	W-WHITE	16	161122358833	Miami Police Department	Miami-Dade	2016
4-FIREARM	U-UNKNOWN	UK	8-BLACK	18	160825260227	Miami Police Department	Miami-Dade	2016
4-FIREARM	U-UNKNOWN	UK	B-BLACK	18	160601165348	Miami Police Department	Miami-Dade	2016
1-HANDGUN	W-WHITE	15	W-WHITE	16	160405101702	Miami Police Department	Miami-Dade	2016
4-FIREARM	U-UNKNOWN	UX	B-BLACK	18	160214044981	Miami Police Department	Miami-Dade	2016
1-HANDGUN	U-UNKNOWN	UK	B-BLACK	15	160117016906	Miami Police Department	Miami-Dade	2016
4-FIREARM	U-UNKNOWN	UK	B-BLACK	15	160109009042	Miami Police Department	Miami-Dade	2016
4-FIREARM			B-BLACK	16	2016021983	Miami Gardens Police Department	Miami-Dade	2016
1-HANDGUN	U-UNKNOWN	UK	8-BLACK	18	2016020683	Miami Gardens Police Department	Miami-Dade	2016
4-FIREARM	U-UNKNOWN	UK	B-BLACK	16	2016018533	Miami Gardens Police Department	Miami-Dade	2015
4-FIREARM			B-BLACK	18	2016011579	Miami Gardens Police Department	Miami-Dade	2016
4-FIREARM	U-UNKNOWN	UK.	B-BLACK	16	2016011579	Miamí Gardens Police Department	Miami-Dade	2016
1-HANDGUN	U-UNKNOWN	UK	B-BLACK	16	2016009585	Miami Gardens Police Department	Miami-Dade	2016
4-FIREARM	B-BLACK	17	B-BLACK	17	2016006189	Miami Gardens Police Department	Miami-Dade	2016
1-HANDGUN	B-BLACK	14	B-BLACK	14	2016003756	Miami Gardens Police Department	Miami-Dade	2016
1-HANDGUN	U-UNKNOWN	uk	B-BLACK	18	1606100056	Homestead Police Department	Miami-Dade	2016
1-HANDGUN	U-UNKNOWN	UK	B-BLACK	18	201600200150	Ocala Police Department	Marion	2016
4-FIREARM	U-UNKNOWN	UK	B-BLACK	1	2016-754142	Jacksonville Sheriff's Office	Duval	2016
1-HANDGUN	U-UNKNOWN	UK	B-BLACK	16	2016~ 736141	Jacksonville Sheriff's Office	Duval	2016
1-HANDGUN	B-BLACK	18	W-WHITE	19	2016- 693164	Jacksonville Sheriff's Office	Duval	2016
2-RIFLE	B-BLACK	17	W-WHITE	48	2016- 625744	Jacksonville Sheriff's Office	Duval	2016
1-HANDGUN	U-UNKNOWN	UK	B-BLACK	17	2016- 513932	Jacksonville Sheriff's Office	Duvał	2016
4-FIREARM	U-UNKNOWN	UK	B-BLACK	16	2016- 474441	Jacksonville Sheriff's Office	Duval	2016
1-HANDGUN	U-UNKNOWN	ÜK	W-WHITE	15	2016- 438955	Jacksonville Sheriff's Office	Duval	2016
1-HANDGUN	B-BLACK	17	B-BLACK	18	2016-214602	Jacksonville Sheriff's Office	Duval	2016
1-HANDGUN	B-BLACK	18	B-BLACK	17	2016-214602	Jacksonville Sheriff's Office	Duval	2016
1-HANDGUN	B-BLACK	16	B-BLACK	1	2016- 63965	Jacksonville Sheriff's Office	Duvał	2016
Weapon Type	Offender Race	Offender Age	Victim Race	Victim Age	Agency report Number	Agency Name	County	Reporting Year
					Azonas Donost			

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International construction         Neuron Constructio	4-FIREARM	B-BLACK	M-MALE	18	B-BLACK	M-MALE	30	170001613	Deland Police Department	Volusia	2017
Curryin         Agency Name         Fue	4-FIREARM	B-BLACK	M-MALE	18	B-BLACK	M-MALE	19	170011751	Daytona Beach Police Department	Volusia	2017
Onumber         Mean         Mean<         Mean         Mean	2-RIFLE	U-UNKNOWN	U-UNKNOWN	Ĕ	B-BLACK	M-MALE	18	201750006547	Sanford Police Department	Seminole	2017
Connv         Manual Sector Name         Manuu Name         Manual Sector Name	1-HANDGUN	W-WHITE	M-MALE	18	W-WHITE	M-MALE	17	170030553	Polk County Sheriff's Office	Polk	2017
County         Yanon Name         Amony Name         Amony Name         Amony Name         Amony Name         Amony Name         Number Name         Nun	3-SHOTGUN	W-WHITE	M-MALE	15	W-WHITE	M-MALE	37	170008155	Polk County Sheriff's Office	Polk	2017
County         Manon Segment Number         Manon Segment Number </td <td>1-HANDGUN</td> <td>B-BLACK</td> <td>M-MALE</td> <td>17</td> <td>B-BLACK</td> <td>M-MALE</td> <td>20</td> <td>201700120046</td> <td>Orlando Police Department</td> <td>Orange</td> <td>2017</td>	1-HANDGUN	B-BLACK	M-MALE	17	B-BLACK	M-MALE	20	201700120046	Orlando Police Department	Orange	2017
Outwich         Manuel Nature	4-FIREARM	B-BLACK	F-FEMALE	18	B-BLACK	F-FEMALE	15	201700119183	Orlando Police Department	Orange	2017
Curve         Agency Varee	1-HANDGUN	B-BLACK	M-MALE	16	B-BLACK	M-MALE	17	201700112085	Orlando Police Department	Orange	2017
Curry         Agency Name         Agency Name         Agency Name         Agency Name         Agency Name         Agency Name         North         State         State <td>4-PIREARM</td> <td>B-BLACK</td> <td>M-MALE</td> <td>UK</td> <td>B-BLACK</td> <td>M-MALE</td> <td>17</td> <td>171008021</td> <td>Opa-Locka Police Department</td> <td>Miami-Dade</td> <td>2017</td>	4-PIREARM	B-BLACK	M-MALE	UK	B-BLACK	M-MALE	17	171008021	Opa-Locka Police Department	Miami-Dade	2017
Currety         Magnety Name         Agency Name         Magnety Name	1-HANDGUN	B-BLACK	M-MALE	15	B-BLACK	M-MALE	17	201700039874	North Miami Police Department	Miami-Dade	2017
Curret         Material Nume         Autor Viscon Nume         Material Num         Material Num	1-HANDGUN	B-BLACK	M-MALE	17	W-WHITE	M-MALE	26	2017110130	North Miami Beach Police Department	Miami-Dade	2017
Curret         Agency Name         Agency Name         VICINI         <	4-FIREARM	U-UNKNOWN	U-UNKNOWN	ĕ	B-BLACK	M-MALE	16	171222489007	Miami-Dade Police Department	Miami-Dade	2017
County         Agency Name         Agency Name         Agency Name         Agency Name         Victor         Victor         Stress         No           Duval         Jacksonnille Sach Police Department         12000367         33         MAAUE         B-BLACK         13         MAAUE	4-FIREARM	B-BLACK	M-MALE	18	B-BLACK	M-MALE	33	171218483091	Miami-Dade Police Department	Miami-Dade	2017
County         Agency Name         Agency Name         Agency Name         Agency Name         Set         Set <thset< th=""></thset<>	4-FIREARM	U-UNKNOWN	M-MALE	Ĕ	B-BLACK	M-MALE	17	171215479110	Miami-Dade Police Department	Miami-Dade	2017
Courty         Agenory Name         <	4-FIREARM	B-BLACK	M-MALE	17	W-WHITE	M-MALE	25	170722276696	Miami-Dade Police Department	Miami-Dade	2017
Courty         Agency Name         Name <td>4-FIREARM</td> <td>U-UNKNOWN</td> <td>M-MALE</td> <td>Ľ.</td> <td>B-BLACK</td> <td>M-MALE</td> <td>18</td> <td>170523194385</td> <td>Miami-Dade Police Department</td> <td>Miami-Dade</td> <td>2017</td>	4-FIREARM	U-UNKNOWN	M-MALE	Ľ.	B-BLACK	M-MALE	18	170523194385	Miami-Dade Police Department	Miami-Dade	2017
County         Agency Name         Agency Name         Agency Name         Agency Name         Agency Name         State	0-N/A	B-BLACK	M-MALE	15				170508172936	Miami-Dade Police Department	Miami-Dade	2017
County         Agency kame         Agency famme         Agency famme         Serve         S	4-FIREARM	B-BLACK	M-MALE	15	W-WHITE	M-MALE	79	170508172936	Miami-Dade Police Department	Miami-Dade	2017
County         Agency Name         Agency Report Number         Agency Report Number         VICTIM- Processor         VICT	4-FIREARM	B-BLACK	F-FEMALE	18	B-BLACK	M-MALE	20	170308089896	Miami-Dade Police Department	Miami-Dade	2017
County         Agency Name         Agency Name         Agency Name         Magency Name         VICTIM         VICTIM <td>4-FIREARM</td> <td>B-BLACK</td> <td>M-MALE</td> <td>17</td> <td>B-BLACK</td> <td>M-MALE</td> <td>15</td> <td>170131041498</td> <td>Miami-Dade Police Department</td> <td>Miami-Dade</td> <td>2017</td>	4-FIREARM	B-BLACK	M-MALE	17	B-BLACK	M-MALE	15	170131041498	Miami-Dade Police Department	Miami-Dade	2017
Courty         Agency Name         Agency Rape         VICIN         VICINO         Rape         Same         Rape         BalACK         I         MMALE         BalACK         I         I	4-FIREARM	U-UNKNOWN	U-UNKNOWN	Ř	B-BLACK	M-MALE	17	2017009903	Miami Gardens Police Department	Miami-Dade	2017
County         Agency Name         Name         Save         Save <th< td=""><td>4-FIREARM</td><td></td><td></td><td></td><td>W-WHITE</td><td>M-MALE</td><td>18</td><td>17003012</td><td>Marion County Sheriff's Office</td><td>Marion</td><td>2017</td></th<>	4-FIREARM				W-WHITE	M-MALE	18	17003012	Marion County Sheriff's Office	Marion	2017
County         Agency Name         Normal         Disk         Same         Agency Name         Normal         Same         Agency Name         Normal         Same         Agency Name         Normal         Same         Agency Name         Same         Same <td>4-FIREARM</td> <td>U-UNKNOWN</td> <td>U-UNKNOWN</td> <td>UK.</td> <td>W-WHITE</td> <td>M-MALE</td> <td>38</td> <td>17003012</td> <td>Marion County Sheriff's Office</td> <td>Marion</td> <td>2017</td>	4-FIREARM	U-UNKNOWN	U-UNKNOWN	UK.	W-WHITE	M-MALE	38	17003012	Marion County Sheriff's Office	Marion	2017
County         Agency Name         Agency Report Number         Age         Save         Face         Vertice	1-HANDGUN	B-BLACK	M-MALE	17	B-BLACK	M-MALE	17	17080604	Leesburg Police Department	Lake	2017
County         Agency Name         Agency Report Number         Agency Report Number         Agency Report Number         Agency Number         Sax         Sax         Sax         Mach         Bace         Number         Agency Number         Number         Sax         Sax         Sax         Sax         Sax         Number         Sax         Sax <t< td=""><td>1-HANDGUN</td><td>U-UNKNOWN</td><td>U-UNKNOWN</td><td>UX VX</td><td>B-BLACK</td><td>M-MALE</td><td>18</td><td>2017-871651</td><td>Jacksonville Sheriff's Office</td><td>Duval</td><td>2017</td></t<>	1-HANDGUN	U-UNKNOWN	U-UNKNOWN	UX VX	B-BLACK	M-MALE	18	2017-871651	Jacksonville Sheriff's Office	Duval	2017
County         Agency Name         Agency Name         Agency Report Number         VICTIV         VICTIV         State         Race         Name         Name         Race         Name         Name         Race         Name         Name<	1-HANDGUN				B-BLACK	F-FEMALE	1	2017-843916	Jacksonville Sheriff's Office	Duval	2017
County         Agency Name         Agency Report, Number         Agency Report, Number, Standard Report, Number         Agency Report, Number, Standard Report, Standare Report, Standard Report, Standare Report, Standard Report, Sta	1-HANDGUN				B-BLACK	F-FEMALE	1	2017-843916	Jacksonville Sheriff's Office	Duval	2017
County         Agency Name         Agency Report Number         Res         VICTIM         Res         Ner         Face         Ner         Res         Res         Ner         Res	1-HANDGUN	U-UNKNOWN	U-UNKNOWN	UK	B-BLACK	M-MALE	1	2017-843916	Jacksonville Sheriff's Office	Duval	2017
County         Agency Name         Agency Report Number         Agency Report Number         Race         Name         N	1-HANDGUN	U-UNKNOWN	U-UNKNOWN	UK	W-WHITE	M-MALE	17	2017-767968	Jacksonville Sheriff's Office	Duval	2017
County         Agency Name         Agency Report Number         Race         VICTIM         Openation         Openation         Openation         Openation         Openation         Openation         Openation         Openation         Sace         Name         <	1-HANDGUN	U-UNKNOWN	U-UNKNOWN	UK	W-WHITE	M-MALE	18	2017~749071	Jacksonville Sheriff's Office	Duval	2017
County         Agency Name         Agency Report Number         Report Report Number         VICTIM         OTERNOE         OTERNOE         OTERNOE         Race         Agency Report Number         Race         Next         Next         Next         Next         Next         Next         Next         Next	1-HANDGUN	B-BLACK	M-MALE	14	B-BLACK	M-MALE	14	2017-622781	Jacksonville Sheriff's Office	Duval	2017
CountyAgency NameAgency Report NumberAgeSaveFaceVICTIMOFFENDEDuvalJacksonville Bach Police Department17000306733M-MALE9-BACK17M-MALE9-BACK17M-MALE9-BLACK17	1-HANDGUN	B-BLACK	M-MALE	18	B-BLACK	M-MALE	20	2017-482463	Jacksonville Sheriff's Office	Duval	2017
	1-HANDGUN	U-UNKNOWN	NMONNNO-0	UK	B-BLACK	M-MALE	17	2017-468020	Jacksonville Sheriff's Office	Duval	2017
County         Agency Name         Agency Report Number	1-HANDGUN	U-UNKNOWN	UMONNU-0	UK	B-BLACK	M-MALE	81	2017-459326	Jacksonville Sheriff's Office	Duval	2017
County         Agency Name         Agency Report Number         Age         Sax         Race         Age	1-HANDGUN	U-UNKNOWN	U-UNKNOWN	Ĕ	B-BLACK	M-MALE	18	2017-423903	Jacksonville Sheriff's Office	Duval	2017
County         Agency Name         Agency Report Number         Agency Report Number         Age         Sex         Race         Age         Sex	1-HANDGUN	B-BLACK	M-MALE	17	8-BLACK	M-MALE	17	2017-317320	Jacksonville Sheriff's Office	Duval	2017
County         Agency Name         Agency Report Number         Agency Report Number         Age         Sex         Race         Age         Sex	3-SHOTGUN	B-BLACK	M-MALE	11	B-BLACK	F-FEMALE	12	2017-287267	Jacksonville Sheriff's Office	Duval	2017
County         Agency Name         Agency Report Number         Agency Report NumAle         BelAcK         BelAcK </td <td>0-N/A</td> <td>B-BLACK</td> <td>M-MALE</td> <td>17</td> <td></td> <td></td> <td></td> <td>2017-263310</td> <td>Jacksonville Sheriff's Office</td> <td>Duval</td> <td>2017</td>	0-N/A	B-BLACK	M-MALE	17				2017-263310	Jacksonville Sheriff's Office	Duval	2017
County         Agency Name         Agency Report Number         Agency Report Number         Age         Sex         Race         Age         Sex	0-N/A	B-BLACK	M-MALE	17				2017-263310	Jacksonville Sheriff's Office	Duval	2017
County         Agency Name         Agency Report Number         Agency Report NumAle         Agency Report NumAle	4-FIREARM	B-BLACK	M-MALE	22	B-BLACK	M-MALE	28	2017- 263310	Jacksonville Sheriff's Office	Duval	2017
County         Agency Name         Agency Report Number         Agency Report NumAgency Report Number         Agency Report N	1-HANDGUN	B-BLACK	M-MALE	18	W-WHITE	M-MALE	50	2017- 88581	Jacksonville Sheriff's Office	Duvai	2017
County         Agency Name         Agency Report Number         Age         Sex         Race         Age         Sex         Age         <	1-HANDGUN	U-UNKNOWN	U-UNKNOWN	UK	W-WHITE	M-MALE	18	2017- 63113	Jacksonville Sheriff's Office	Duval	2017
County         Agency Name         Agency Report Number         Age         Sex         Race         Age         Sex	1-HANDGUN	B-BLACK	M-MALE	18	B-BLACK	M-MALE	16	2017- 37119	Jacksonville Sheriff's Office	Duval	2017
County         Agency Name         Agency Report Number         Age         Sex         Race         Age         Sex         Age         Sex         Race         Age         Sex         Age         S	1-HANDGUN				B-BLACK	M-MALE	17	2017- 1353	Jacksonville Sheriff's Office	Duval	2017
County         Agency Name         Agency Report Number         Age         Sex         Age         Sex         Race         Age         Sex         Sex         Age         Sex         Sex <t< td=""><td>1-HANDGUN</td><td>U-UNKNOWN</td><td>U-UNKNOWN</td><td>UK</td><td>B-BLACK</td><td>M-MALE</td><td>22</td><td>2017- 1353</td><td>Jacksonville Sheriff's Office</td><td>Duval</td><td>2017</td></t<>	1-HANDGUN	U-UNKNOWN	U-UNKNOWN	UK	B-BLACK	M-MALE	22	2017- 1353	Jacksonville Sheriff's Office	Duval	2017
County     Agency Name     Agency Report Number     Age     Sex     Race     Age     Sex     Race       Duval     Jacksonville Beach Police Department     170003067     23     M-MALE     8-BLACK     17     M-MALE     8-BLACK       Duval     Jacksonville Beach Police Department     170003067     23     M-MALE     17     M-MALE     8-BLACK	0-N/A	B-BLACK	M-MALE	1.8				170003067	Jacksonville Beach Police Department	Duval	2017
County     Agency Name     Agency Report Number     Age     Sex     Race     Age     Sex     Race       Duval     Jacksonville Beach Police Department     170003067     23     M-MALE     B-BLACK     17     M-MALE     B-BLACK	0-N/A	B-BLACK	M-MALE	17				17000007	Jacksonville Beach Police Department	Duval	2017
County Agency Name Agency Report Number Age Sex Race Age Sex Race	1-HANDGUN	B-BLACK	M-MALE	17	B-BLACK	M-MALE	23	170003067	Jacksonville Beach Police Department	Duval	2017
	Weapon Type	Race	Sex	Age	Race	Sex	Age	Agency Report Number	Agency Name	County	Reporting Year
			OFFENDER			VICTIM					

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*President:* Al Palacio

*Executive Vice President:* Delio Jimenez

*I<sup>et</sup> Vice President:* Orlando Gutierrez

2<sup>ed</sup> *Vice President:* Gregory Williams

3<sup>nd</sup> Vice President: Tony Huet

*Suretary:* Maribel Giraldo

*Treasurer:* Brian Levy

*Sergeant at Arms:* Jose Diaz

*State Trustee:* David Rodak

*Lodge Trustee:* Jose Garciga

*General Counsel:* Robert Buschel ESQ.

*General Counsel:* Eugene Gibbons ESQ.



Miami Dade Schools, Fraternal Order of Police, Lodge #133 3300 NW 27 Avenue Miami, FI 33142

Senator Pizzo:

First, I hope you had a great Holiday Season. In a moment of personal privilege, I would like to recognize what a great job you are doing at the state level. I am proud to have chaired the board that got you the FOP endorsement of your candidacy and look forward to doing even more for the men and women of FOP 133. I represent the men and women of the largest scholastic police department in the nation. As such, I would like to address an issue of mutual concern.

As you may know, social media threats have become more prevalent than ever and through the advent of certain smartphone applications, it has become increasingly more difficult to prosecute the creator of said threat. In most cases these threats prey on our most precious of targets, schools.

My members put their lives on the line every day to keep the students, staff, and visiting public safe in every Miami Dade Public School. As such, you can imagine my frustration when my membership can investigate a social media threat, but cannot charge a juvenile with the possession of a weapon while perpetrating the social media threat. This flaw in the law permits these scofflaws who commit these crimes to essentially walk away "Scott Free" with the most disturbing action in the post, which is, possessing a weapon while committing the threat.

I can surmise that you, as a former prosecutor, must share, or at least, empathize with how frustrating this situation can be. I respectfully request your continued support to our cause and allow us even more tools, at your level, to further protect our community.

I thank you in advance for any and all assistance you may provide the Miami Dade Schools, Fraternal Order of Police with this issue. May God bless you and keep while you continue to serve the citizens of Miami Dade County and the State of Florida. Keep up the great work!

Sincerely,

Al Palacio President

1 1 2 1	LORIDA SENATE	
$2 - 4 - 2_0$ (Deliver BOTH copies of this form to the Sen	ANCE RECO ator or Senate Professional S	
Meeting Date		
		Bill Number (if applicable)
Topic ARRESTS		Amendment Barcode (if applicable)
Name MICHAEL ORABIS	<b>*</b> *-1	
Job Title LIEUTERANT		
Address 2500 W: Corowin The		Phone 321-436-4447
one h	32804	Phone 321-436-4447 MICHAEL. Email CKABB EXEL. NET
City State Speaking: For Against Information	<i>Zip</i> Waive Sj	peaking: In Support Against r will read this information into the record.)
Representing		
Appearing at request of Chair: Yes No	Lobbyist registe	ered with Legislature: 📈 Yes 🗌 No
While it is a Senate tradition to encourage public testimony, ti meeting. Those who do speak may be asked to limit their rem	me may not permit all harks so that as many	persons wishing to speak to be heard at this persons as possible can be heard.

THE FLORIDA CONAM

This form is part of the public record for this meeting.

S-001 (10/14/14)

**THE FLORIDA SENATE** 

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# **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date	Bill Number (if applicable)
Topic Arrests	Amendment Barcode (if applicable)
Name lisa Henning	
Job Title Legislative Director	
Address 242 office Plaza	Phone 550 766 5208
Tallahassee FC 3230	Email
City State Zip	
	beaking: In Support Against in will read this information into the record.)
Representing Fratemal Order of Palice	
Appearing at request of Chair: Yes Ko Lobbyist register	ered with Legislature: 🚺 Yes 🦳 No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

(	This document	is based on th	e provisions contain	ned in the legislation a	s of the latest date listed below.)	
	Prepared	By: The Pro	ofessional Staff of	the Committee on	Banking and Insurance	
BILL:	SB 1306					
INTRODUCER:	Senator Th	nurston				
SUBJECT:	Individual	Retireme	nt Accounts			
DATE:	February 3	3, 2020	REVISED:			
ANAL	YST	STAF	F DIRECTOR	REFERENCE	ACTION	
. Palecki	Knudson		BI	Favorable		
Elsesser Cibula		ì	JU	Favorable		
				RC		

# I. Summary:

SB 1306 clarifies that any interest in an individual retirement account (IRA) or individual retirement annuity received during a transfer incident to divorce remains exempt from creditor claims after the transfer is complete.

Because the bill clarifies, but does not modify, existing law or practice, the bill is remedial in nature, and applies retroactively to all transfers made incident to divorce.

The bill is effective upon becoming a law.

# II. Present Situation:

## Asset Protections Available in Florida

Both the State Constitution and Florida Statutes contain exemptions to protect certain real and personal property of natural persons from forced sale by creditors. State constitutional exemptions, such as those for homestead property,<sup>1</sup> may only be modified through a constitutional amendment and a vote of the electorate; those contained in Florida Statutes may be modified by the Legislature. Chapter 222, F.S., outlines types of property statutorily exempted or immune from the claims of creditors.

Section 222.21, F.S., provides that pension money and certain tax-exempt funds or accounts are exempt from legal processes, such as forced sale. Subsection (1) protects certain money received by any debtor as a pensioner of the United States. Subsection (2) protects any money or other

<sup>&</sup>lt;sup>1</sup> See Art. X, s. 4, Fla. Const.

assets payable to an owner, a participant, or a beneficiary from, and any interest<sup>2</sup> therein of any owner, beneficiary, or participant if the fund or account meets certain qualifications. Such funds or accounts are commonly known as qualified, tax-exempt retirement accounts, and must be either:

- Maintained in accordance with a master plan, volume submitter plan, prototype plan, any other plan, or other governing instrument preapproved by the Internal Revenue Service (IRS) as exempt from taxation under certain sections of the Internal Revenue Code of 1986 (IRC), as amended, regarding qualified retirement plans,<sup>3</sup> unless such exemption was overturned in a final and nonappealable proceeding;
- Maintained in accordance with a plan or governing instrument determined by the IRS to be exempt from taxation under certain sections of the IRC regarding qualified retirement plans,<sup>4</sup> unless such exemption was overturned in a final and nonappealable proceeding; or
- Not maintained in accordance with one of the above-described plans or governing instruments, if the person claiming the exemption proves by a preponderance of the evidence that the fund or account is maintained in substantial compliance with the applicable sections regarding tax-exempt retirement accounts, or would have been in substantial compliance with the applicable requirements for exemption under those sections, but for the negligent or wrongful conduct of another person.

The fund or account need not be maintained in accordance with a plan or governing instrument covered by any part of the Employee Retirement Income Security Act (ERISA) to be exempt.<sup>5</sup> Such funds or accounts are only protected to the extent they are not otherwise subject to claims of an alternate payee under a qualified domestic relations order, or claims of a surviving spouse pursuant to an order determining elective share and contribution in accordance with ch. 732, F.S.

Paragraph (2)(c) of s. 222.21, F.S., provides that the exemption for such money, other assets, or interest in these qualified, tax-exempt retirement accounts survives the owner's death upon a direct transfer or other eligible rollover excluded from gross income under the IRC,<sup>6</sup> such as, but not limited to, the direct transfer or eligible rollover to an inherited individual retirement account (IRA).<sup>7</sup> This allows a beneficiary to enjoy the exemption upon transfer. The Legislature expressly provided that this paragraph is intended to clarify existing law, be remedial in nature, and to apply retroactively to all inherited individual retirement accounts without regard to the date the account was created.

<sup>5</sup> Section 222.21(2)(b), F.S.

<sup>&</sup>lt;sup>2</sup> Under Florida law, the word "interest," as used in statute providing exemption from creditors' claims for any interest of owner, beneficiary, or participant in enumerated tax-preferred funds or accounts, is a broad term encompassing many rights of a party, tangible, intangible, legal, and equitable. *In re Swarup*, 521 B.R. 328 (Bankr. M.D. Fla. 2014).

<sup>&</sup>lt;sup>3</sup> 26 U.S.C. ss. 401(a) (stock bonus, pension, and profit sharing plans), 403(a) and 403(b) (annuity plans), 408 (individual retirement accounts (IRAs), 408A (Roth IRAs), 409 (tax credit employee stock ownership plans), 414 (provides definitions and special rules for certain plans, such as retirement plans for government and church employees), 457(b) (deferred compensation plans), or 501(a) (defining organizations exempt from taxation, including those defined in 401(a)). <sup>4</sup> *Id*.

<sup>&</sup>lt;sup>6</sup> Section 222.21(2)(c), F.S.

<sup>&</sup>lt;sup>7</sup> See 26 U.S.C. s. 408(d)(3); pursuant to s. 222.21(2), F.S., individual retirement accounts, and interests therein, maintained in accordance with 26 U.S.C. s. 408 are exempted from legal processes, such as forced sale by creditors.

The specified tax-exempt retirement plans enumerated in subsection (2) are exempt from all legal proceedings, including bankruptcy, even though bankruptcy is a federal proceeding governed by the United States Bankruptcy Code (Bankruptcy Code).<sup>8</sup>

## Transfer of s. 408 Retirement Accounts Incident to Divorce

Retirement accounts exempted from taxation by s. 408 of the IRC are exempted from legal processes, such as forced sale, by Florida law.<sup>9</sup> Section 408 of the IRC contemplates individual retirement accounts (IRAs) and individual retirement annuities.<sup>10</sup> An individual retirement account is a trust created or organized in the United States for the exclusive benefit of an individual, or his beneficiaries, of which the governing document meets certain requirements.<sup>11</sup> An individual retirement annuity is an annuity contract, or an endowment contract, issued by an insurance company that meets certain requirements.<sup>12</sup> An interest in an individual retirement account or individual retirement annuity may be transferred, but only upon the death or divorce of the original owner.<sup>13</sup> The transfer of an interest in an individual retirement account or individual retirement annuity incident to divorce is not a taxable event.<sup>14</sup> Effective upon such transfer, the interest in the individual retirement account or individual retirement annuity is treated as the account of the spouse.<sup>15</sup>

#### Exempted Property in Bankruptcy Proceedings

The Bankruptcy Code expressly recognizes exemptions provided under the state or local law of the domicile of the debtor.<sup>16</sup> Florida is an-opt out state, meaning that when a Florida resident files for bankruptcy, Florida law provides the exemptions available to the debtor, not the IRC.<sup>17</sup> Florida law contains a number of exemptions included in the IRC, such as IRAs and other pension, profit sharing, and retirement benefits.<sup>18</sup> Florida also exempts all inherited IRA accounts from creditor claims.<sup>19</sup> Likewise, the Bankruptcy Code exempts retirement funds in a fund or account exempt from taxation under most of the same sections of the IRC, such as those applicable to stock bonus, pension, and profit sharing plans, annuity plans, IRAs, and deferred compensation plans.<sup>20</sup>

Although there is no current controversy in Florida regarding the exemption for an IRA or an interest therein awarded incident to a divorce, a recent bankruptcy court decision in the United

- <sup>11</sup> See 26 U.S.C. s. 408(a), et seq.
- <sup>12</sup> 26 U.S.C. s. 408(c).
- <sup>13</sup> 26 U.S.C. s. 408(d).
- <sup>14</sup> 26 U.S.C. s. 408(d)(6).
- <sup>15</sup> Id.

<sup>17</sup> Section 222.20, F.S.

<sup>19</sup> Section 222.21(2)(c), F.S.

<sup>&</sup>lt;sup>8</sup> 11 U.S.C. s. 101, et. seq.; 11 U.S.C. s. 522(b)(3)(A).

<sup>&</sup>lt;sup>9</sup> Section 222.21(2), F.S.

<sup>&</sup>lt;sup>10</sup> 26 U.S.C. s. 408(a)-(c).

<sup>&</sup>lt;sup>16</sup> 11 U.S.C. s. 522(b)(3)(A).

<sup>&</sup>lt;sup>18</sup> Section 222.21(2), F.S.

<sup>&</sup>lt;sup>20</sup> 11 U.S.C. s. 522(d)(12) exempts "retirement funds to the extent that those funds are in a fund or account that is exempt from taxation under sections 401, 403, 408, 408A, 414, 457, or 501(a) of the Internal Revenue Code of 1986." Section 222.21(2), F.S., exempts qualified plans exempt from taxation under ss. 401(a), 403(a) and 403(b), specifically, 408, 408A, 414, 457(b), specifically, and 501(a) of the IRC. Unlike the Bankruptcy Code, Florida additionally exempts qualified tax credit employee stock ownership plans exempted from taxation under section 409 of the IRC.

States Bankruptcy Appellate Panel for the 8th Circuit may indicate a need to clarify Florida's exemption.

Two requirements must be satisfied in order for a debtor to claim funds as exempt retirement funds pursuant to the Bankruptcy Code:

- The amount must be retirement funds; and
- The retirement funds must be in an account that is exempt from taxation under one of the provisions of the IRC.<sup>21</sup>

The Bankruptcy Code does not define the term "retirement funds," so the term is applied within its ordinary meaning: sums of money set aside for the day an individual stops working.<sup>22</sup> In *In re Lerbakken*, 590 B.R. 895 (B.A.P. 8th Cir. 2018), the Court held that funds held in a 401K and IRA accounts awarded to a Chapter 7 debtor as part of a stipulated property settlement in a divorce proceeding were not "retirement funds" because while the debtor's former spouse had saved funds in those accounts for a joint retirement, any interest the debtor held in those accounts resulted from a property settlement.

# III. Effect of Proposed Changes:

Section 1 amends paragraph (2)(c) of s. 222.21, F.S., to clarify that any interest in any IRA or individual retirement annuity received in a transfer incident to divorce as described in s.  $408(d)(6)^{23}$  of the Internal Revenue Code of 1986 (IRC), as amended, continues to be exempt after the transfer, regardless of the date the transfer was made.

To the extent s. 222.21(a), F.S., exempts a transferee's interest in an IRA or individual retirement annuity upon a transfer incident to divorce pursuant to s. 408(d)(6) of the IRC, the bill clarifies current law, which exempts such interests from the claims of the transferee's creditors.

Existing law provides that s. 222.21(2)(c), F.S., is intended to clarify existing law, is remedial in nature, and shall have retroactive application.

Section 2 provides that the act shall take effect upon becoming a law.

# IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

<sup>&</sup>lt;sup>21</sup> 11 U.S.C. s. 522(d)(12).

<sup>&</sup>lt;sup>22</sup> Clark v. Rameker, 573 U.S. 122, 127 (2014).

 $<sup>^{23}</sup>$  Section 408(d)(6) of the IRC provides that a transfer of an interest in an individual retirement account or an individual retirement annuity to a spouse or former spouse under a divorce separation instrument is effective upon the time of the transfer, and is not a taxable event.
## C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

## **Retroactive Application**

Once a bill becomes law, it is presumed to apply only prospectively. The presumption against retroactive application may be rebutted by clear evidence of legislative intent.<sup>24</sup> To determine if the terms of a statute and the purpose of the enactment indicate retroactive application, a court may consider the language, structure, purpose, and legislative history of the enactment.<sup>25</sup>

If the legislation clearly expresses an intent that the law apply retroactively, then the second inquiry is whether retroactive application is constitutionally permissible.<sup>26</sup> Even when the Legislature has clearly expressed its intention that the statute be given a retroactive application, courts must refuse to do so if it impairs vested rights, creates new obligations, imposes new penalties,<sup>27</sup> or impairs an obligation of contract.<sup>28</sup> For example, ex post facto legislation, i.e., a law that expands criminal liability retroactively by either creating a new crime for past conduct or by increasing the penalty for past conduct, is forbidden by both the Florida Constitution and the United States Constitution. Statutes that do not alter vested rights but relate only to remedies or procedure may be applied retroactively.<sup>29</sup>

## V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

<sup>27</sup> Id.

<sup>&</sup>lt;sup>24</sup> Florida Ins. Guar. Ass'n, Inc. v. Devon Neighborhood Ass'n, Inc., 67 So. 3d 187 (Fla. 2011).

 $<sup>^{25}</sup>$  Id.

<sup>&</sup>lt;sup>26</sup> Menendez v. Progressive Exp. Ins. Co., Inc., 35 So. 3d 873 (Fla. 2010); State Farm Mut. Auto. Ins. Co. v. Laforet, 658 So. 2d 55 (Fla. 1995).

<sup>&</sup>lt;sup>28</sup> Menendez v. Progressive Exp. Ins. Co., Inc., 35 So. 3d 873 (Fla. 2010).

<sup>&</sup>lt;sup>29</sup> Metropolitan Dade County v. Chase Federal Housing Corporation, 737 So. 2d 494 (Fla. 1999).

## VI. Technical Deficiencies:

None.

# VII. Related Issues:

None.

## VIII. Statutes Affected:

This bill amends section 222.21 of the Florida Statutes.

## IX. Additional Information:

A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

## B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Thurston

	33-00658-20 20201306
1	A bill to be entitled
2	An act relating to individual retirement accounts;
3	amending s. 222.21, F.S.; specifying that interests in
4	certain individual retirement funds or accounts which
5	are exempt from creditor claims continue to be exempt
6	after certain transfers incident to divorce; providing
7	retroactive applicability; providing an effective
8	date.
9	
10	Be It Enacted by the Legislature of the State of Florida:
11	
12	Section 1. Paragraph (c) of subsection (2) of section
13	222.21, Florida Statutes, is amended to read:
14	222.21 Exemption of pension money and certain tax-exempt
15	funds or accounts from legal processes.—
16	(2)
17	(c) Any money or other assets or any interest in any fund
18	or account that is exempt from claims of creditors of the owner,
19	beneficiary, or participant under paragraph (a) does not cease
20	to be exempt after the owner's death by reason of a direct
21	transfer or eligible rollover that is excluded from gross income
22	under the Internal Revenue Code of 1986, including, but not
23	limited to, a direct transfer or eligible rollover to an
24	inherited individual retirement account as defined in s.
25	408(d)(3) of the Internal Revenue Code of 1986, as amended. <u>Any</u>
26	interest in any fund or account received in a transfer incident
27	to divorce as described in s. 408(d)(6) of the Internal Revenue
28	Code of 1986, as amended, continues to be exempt after the
29	transfer. This paragraph is intended to clarify existing law, is

# Page 1 of 2

CODING: Words stricken are deletions; words underlined are additions.

	33-00658-20 20201306
30	remedial in nature, and shall have retroactive application to
31	all inherited individual retirement accounts and to all such
32	transfers incident to divorce without regard to the date an
33	account was created <u>or the date the transfer was made</u> .
34	Section 2. This act shall take effect upon becoming a law.

# The Florida Senate COMMITTEE VOTE RECORD

COMMITTEE:	Judiciary
ITEM:	SB 1306
FINAL ACTION:	Favorable
MEETING DATE:	Tuesday, February 4, 2020
TIME:	12:30—2:30 p.m.
PLACE:	110 Senate Building

FINAL VOTE								
Yea	Nay	SENATORS	Yea	Nay	Yea	Nay	Yea	Nay
Х		Baxley						
Х		Gibson						
Х		Hutson						
Х		Stargel						
Х		Rodriguez, VICE CHAIR						
Х		Simmons, CHAIR						
				1				
				1				
				1				
	<u> </u>							
6	0	TOTALS						
Yea	Nay		Yea	Nay	Yea	Nay	Yea	Nay

CODES: FAV=Favorable UNF=Unfavorable -R=Reconsidered RCS=Replaced by Committee Substitute RE=Replaced by Engrossed Amendment RS=Replaced by Substitute Amendment TP=Temporarily Postponed VA=Vote After Roll Call VC=Vote Change After Roll Call WD=Withdrawn OO=Out of Order AV=Abstain from Voting 02/04/2020 - Judiciary (12:30 PM - 2:30 PM) All Documents

S01306

GENERAL BILL by Thurston; (CO-INTRODUCERS) Farmer; Cruz; Gibson; (Similar CS/H 00811) Individual Retirement Accounts. EFFECTIVE DATE: Upon becoming a law. 01/30/20 S On Committee agenda-- Judiciary, 02/04/20, 12:30 pm, 110 Senate Building 02/04/20 S Favorable by Judiciary; YEAS 6 NAYS 0; Now in Rules



# THE FLORIDA SENATE

Tallahassee, Florida 32399-1100

COMMITTEES: Appropriations Subcommittee on Transportation, Tourism, and Economic Development, *Vice Chair* Appropriations Banking and Insurance Rules

JOINT COMMITTEE: Joint Select Committee on Collective Bargaining

SENATOR PERRY E. THURSTON, JR. 33rd District

January 29, 2020

The Honorable David Simmons Florida Senate 404 Senate Office Building 404 South Monroe Street Tallahassee, FL 32399-1100

Dear Senator Simmons,

I am writing you this letter because my bill SB 1306: Individual Retirement Accounts has been referred to the Senate Judiciary Committee. I am writing respectfully requesting you to place the bill on your committee's calendar for the next committee agenda.

Thank you for your consideration. Please contact me if you have any question.

Respectfully,

Perry E. Thurston, Gr.

Perry E. Thurston, Jr. Florida Senate, District 33

REPLY TO:

2151 NW 6th Street, Fort Lauderdale, Florida 33311 (954) 321-2705 FAX: (888) 284-6086
206 Senate Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5033

Senate's Website: www.flsenate.gov

THE FLORIDA SENATE	
APPEARANCE REC	ORD
$\frac{\partial  4 \partial \partial}{\partial  4 \partial \partial}$ (Deliver BOTH copies of this form to the Senator or Senate Profession	
Meeting Date	Bill Number (if applicable)
Topic Support the TRA bul	Amendment Barcode (if applicable)
Name Martha Edenfield	
Job Title attorney	_
Address 215.50. Monroe Spreet #815 Street	Phone 850.999.4100
Tallahassee FL 32301 City State Zip	Email Medenfield@deanmead.com
	Speaking: KIIn Support Against hair will read this information into the record.)
Representing The Real Property, Probate + Trust Law	Section of the Florida Bar
	stered with Legislature: Xes No
While it is a Senate tradition to encourage public testimony, time may not permit	all persons wishing to spook to be board at this

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

## The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Pre	epared By: 1	The Professional	Staff of the Commi	ttee on Judicia	ſy
BILL:	CS/SB 15	90				
INTRODUCER:	Judiciary	Committee	e and Senator I	Powell		
SUBJECT:	Juror Sanc	ctions				
DATE:	February 5	5, 2020	REVISED:			
ANAL	YST	STAF	F DIRECTOR	REFERENCE		ACTION
. Davis		Cibula	L	JU	Fav/CS	
2				RC		

# Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

### I. Summary:

CS/SB 1590 revises the sanctions that a court may impose on someone who is duly summoned for jury duty but fails to attend and does not provide a sufficient excuse to the court. Currently, a court "shall" impose a fine on the violator that does not exceed \$100 and may hold the person in contempt of court, which may result in imprisonment.

The bill authorizes a court to impose any combination of the following sanctions on a person who is summoned to attend as a juror but fails to attend and does not provide a sufficient excuse:

- A fine that does not exceed \$1,000.
- A term of imprisonment that does not exceed 3 days.
- An order to perform community service.

In addition to these sanctions, the court may consider the failure of a person to attend without providing a sufficient excuse to be contempt of court. The court may not impose a penalty of imprisonment on that person unless he or she is able to obtain legal representation.

The bill takes effect upon becoming a law.

## II. Present Situation:

## **Jury Duty**

The clerks of the court are responsible for summoning prospective jurors at least 14 days before they are to appear in court for jury selection.<sup>1</sup>

If a person is summoned to attend as a juror and fails to attend without providing a sufficient excuse, he or she:

- Must pay a fine that does not exceed \$100, which will be imposed by the court, and
- May be held in contempt of court.<sup>2</sup>

The statute does not specify or limit the sanctions a court may impose for contempt of court.

## **Recent Events Involving the Imposition of Contempt of Court for Missing Jury Duty**

According to media reports, on August 20, 2019, Deandre Somerville, age 21 of West Palm Beach, was selected for jury duty to begin the following day. He overslept, did not attend, and did not call the court with an explanation. His absence resulted in a 45 minute delay in court proceedings that day.

Several weeks later the police arrested Mr. Somerville at home. Circuit Court Judge John Kastrenakes found Deandre Somerville in criminal contempt of court and sentenced him to 10 days in jail, 12 months of probation, 150 hours of community service, a \$233 fine, and required him to write a letter of apology. Mr. Somerville served the 10 days' jail time. After Mr. Somerville read his letter of apology in court, the judge said he believed the letter was sincere and he was satisfied that Mr. Somerville was "totally rehabilitated." The sentence was reduced to three months of probation and 30 hours of community service. The sentence was later vacated.<sup>3</sup>

## **Contempt of Court**

"Contempt" is generally characterized as behavior that defies the authority of a court. Because the behavior interferes with or hinders the administration of justice, it may be punished by a fine or imprisonment.<sup>4</sup>

Contempt authority has been described as one of the most essential powers a court possesses to protect itself against people who do not regard the court's dignity or authority. It also exists to ensure that government functions in an orderly fashion. The court's authority to punish someone

<sup>&</sup>lt;sup>1</sup> Section 40.23(1), F.S.

<sup>&</sup>lt;sup>2</sup> Section 40.23(3), F.S.

<sup>&</sup>lt;sup>3</sup> John Bacon, USA Today, *Judge clears record of 21-year-old jailed 10 days for oversleeping jury duty: 'Totally rehabilitated''* (Oct. 8, 2019) <u>https://www.usatoday.com/story/news/nation/2019/10/08/deandre-somerville-record-cleared-florida-judge-john-kastrenakes/3906219002/</u> and Hannah Winston, The Palm Beach Post, *In contempt cases, Kastrenakes toughest judge on jurors* (Nov. 8, 2019) <u>https://www.palmbeachpost.com/news/20191108/in-contempt-cases-kastrenakes-toughest-judge-on-jurors.</u>

<sup>&</sup>lt;sup>4</sup> BLACK'S LAW DICTIONARY (11<sup>th</sup> ed. 2019).

for contempt is inherent and exists independently of a legislative grant of authority.<sup>5,6</sup> Because contempt authority is inherently vested in the judicial branch and because it existed at common law for centuries, additional grants of contempt authority are not found throughout the statutes.

It should be noted, however, that there is no provision in statute that requires a court to hold someone in contempt.<sup>7</sup> In realizing the tremendous reach and breadth of contempt powers, courts have recognized the need to exercise restraint. In a 1994 Florida Supreme Court opinion reprimanding a judge for his abuse of his contempt authority, the Court stated:

Nevertheless, although the power of contempt is an extremely important power for the judiciary, it is also a very awesome power and is one that should never be abused . . . As such, it is critical that the exercise of this contempt power never be used by a judge in a fit of anger, in an arbitrary manner, or for the judge's own sense of justice.<sup>8</sup>

Accordingly, the exercise of a court's contempt power must be used only rarely,<sup>9</sup> with caution and with restraint.<sup>10</sup>

## Criminal and Civil Contempt, Direct and Indirect Contempt

Contempt of court may be classified in a variety of forms. It may be criminal or civil or even direct or indirect.<sup>11</sup>

There are generally two broad forms of contempt charges: criminal and civil. A primary distinction between the two is that criminal contempt is punitive and civil contempt is remedial. Criminal contempt imposes a sanction that cannot be avoided while civil contempt provides an incentive that allows the person held in contempt to avoid or minimize the sanction by demonstrating compliance with a court order. In spite of the formulas developed to classify criminal and civil contempt, there are instances when contempt is not completely civil or criminal but an act that has characteristics of both.<sup>12</sup>

## **Criminal Contempt**

Criminal contempt is behavior that obstructs or interferes with the administration of justice by the courts. It is conduct directed against a court's authority and dignity. The criminal contempt sanction is focused on punishing intentional violations of court orders as well as vindicating a court's authority. For someone to be held in criminal contempt there must be an element of

<sup>&</sup>lt;sup>5</sup> 11 FLA. JUR 2D s. 6 *Contempt* (2019). See also, *Walker v. Bentley*, 678 So. 2d 1265 (1996).

<sup>&</sup>lt;sup>6</sup> According to case law and additional resources, the following people are among those who have been held in contempt: parties to a legal proceeding, prospective jurors, attorneys, witnesses, county commissioners, municipal officers, judges in lower courts who do not answer an order to show cause, and judges who act contrary to an order of a superior court. 11 FLA. JUR 2D s. 5 *Contempt* (2019).

<sup>&</sup>lt;sup>7</sup> 11 FLA. JUR 2D s. 7 *Contempt* (2019).

<sup>&</sup>lt;sup>8</sup> In re Inquiry Concerning a Judge, Daniel W. Perry, 641 So. 2d 366, 368 (1994).

<sup>&</sup>lt;sup>9</sup> McRoy v. State, 31 So. 3d 273 (Fla. 5th DCA 2010).

<sup>&</sup>lt;sup>10</sup> *M.L.*, *a child v. State*, 819 So. 2d 240, 242 (Fla. 2d DCA 2002).

<sup>&</sup>lt;sup>11</sup> 11 FLA. JUR 2D s. 2 *Contempt* (2019).

 $<sup>^{12}</sup>$  Id.

willfulness such as a willful act or omission that is designed to hinder the functioning of the court. Criminal contempt is considered a common law crime that is not categorized in statute as a felony or a misdemeanor.<sup>13</sup>

## Civil Contempt

In contrast, civil contempt is not considered a felony or a misdemeanor but rather a power held by the courts. It consists of failing to do an act that a court in a civil case has ordered someone to do for the benefit of the opposing party. The purpose of the sanction is to compel a party to act in compliance with the court's order. For a court to hold someone in civil contempt there must be an element of intent to violate a court order.<sup>14</sup>

## Direct and Indirect Contempt

Criminal contempt proceedings are further classified as either direct or indirect contempt. For an offense to be considered direct criminal contempt, all of the acts underlying the conduct must be committed in open court and in the presence of the judge. In contrast, indirect criminal contempt involves conduct committed outside the presence of the court or where the act was committed in the presence of the court or the judge needs to rely on statements or additional witness testimony to reach a conclusion.<sup>15</sup>

Although it may seem unusual and contrary to constitutional guarantees, the U.S. Supreme Court first held in 1888 that a judge has the inherent authority to immediately punish a person for direct contempt of court by imposing a fine or imprisonment without also providing notice or a special hearing on the accusation.<sup>16</sup>

In 2016, the Florida Supreme Court addressed the distinctions between direct and indirect contempt in *Plank v. State.*<sup>17</sup> The case involved a prospective juror who appeared for jury duty impaired by alcohol and with the capacity to fall asleep during jury selection. After the judge questioned Mr. Plank and received the results of a breathalyzer test, the judge held a contempt hearing concerning Mr. Plank's conduct during jury selection. The court found Mr. Plank in direct criminal contempt of court for coming to the courthouse drunk, disrupting jury selection, and distracting other jurors. He was sentenced to 30 days in jail because the trial court found his actions were directed against the court's authority and dignity, were determined to interfere with the judicial function, and tended to "embarrass, hinder or obstruct the Court in the administration of justice and to lessen the Court's dignity."<sup>18,19</sup>

<sup>&</sup>lt;sup>13</sup> Id.

<sup>&</sup>lt;sup>14</sup> Id.

<sup>&</sup>lt;sup>15</sup> Plank v. State, 190 So. 3d 594, 606 (Fla. 2016).

<sup>&</sup>lt;sup>16</sup> In re Terry, 128 U.S. 289 (1888).

<sup>&</sup>lt;sup>17</sup> Id.

<sup>&</sup>lt;sup>18</sup> *Plank* at 599.

<sup>&</sup>lt;sup>19</sup> Seventeen days after the court imposed sentence, the trial judge mitigated the sentence to time served and ordered that the defendant be released immediately.

On appeal, the Florida Supreme Court noted that the district courts of appeal were split in determining whether, in a direct criminal contempt proceeding, a person is entitled to an attorney before incarceration may be imposed as punishment.<sup>20</sup> The Court ultimately held:

[T]hat a trial court is not required to appoint counsel or give the individual an opportunity to seek counsel in a direct criminal contempt proceeding, even if incarceration is imposed as punishment, as long as the period of incarceration does not exceed six months—the point at which the defendant's Sixth amendment rights are triggered.<sup>21</sup>

The Court decided that the trial court committed error in classifying Mr. Plank's conduct as *direct criminal contempt* and should have treated the case as *indirect criminal contempt* because the judge also needed to rely on testimony about contemptuous acts that occurred outside her presence to reach her conclusion. Accordingly, the trial court should have relied upon the procedural rules for indirect criminal contempt which include the right to counsel. The Court did note, however, that in spite of the constitutional guarantee of the right to counsel, the nation's courts "have long had the inherent authority to impose immediate penalties in direct criminal contempt proceedings, where the misconduct occurred within the court's direct view and interfered with the court's ability to discharge its essential functions."<sup>22</sup>

In discussing the "unusual power" to punish direct criminal contempt, the Court noted that the judge is the prosecutor who sits in judgment over the defendant who is accused of assailing the court's dignity. That particular circumstance is not condoned anywhere else in law, and for that reason, the Court stated, the power must be used cautiously and sparingly.<sup>23</sup>

## The Right to Legal Counsel before Incarceration is Imposed

Mr. Plank's legal team argued on appeal that s. 27.51, F.S., pertaining to the appointment of a public defender to represent an indigent person, required the appointment of legal counsel before a trial court could act immediately on direct criminal contempt that had just occurred in the court's presence. The Court rejected the contention and said that nothing in the statute required the trial court to appoint counsel before acting to punish conduct "to prevent the demoralization of the court's authority before the public."<sup>24</sup>

In contrast, the Court concluded that in proceedings for indirect criminal contempt,<sup>25</sup> which involve conduct that is committed outside of the court's presence, a defendant is entitled to be represented by legal counsel at a contempt hearing.

<sup>24</sup> *Plank* at 603.

 $<sup>^{20}</sup>$  The Sixth Amendment to the United States Constitution provides, in part, that "In all criminal prosecutions, the accused shall . . . have the assistance of counsel for his defence." The analogous right to counsel in the State Constitution is contained in Article I, section 16.

 $<sup>^{21}</sup>$  *Plank* at 600.

<sup>&</sup>lt;sup>22</sup> *Plank* at 601.

<sup>&</sup>lt;sup>23</sup> *Plank* at 605.

<sup>&</sup>lt;sup>25</sup> Indirect criminal contempt is governed by Florida rule of Criminal Procedure 3.840.

## Does Missing Jury Duty Occur in the Court's Presence?

It seems that reasonable people and courts may and will disagree over whether someone's absence from jury duty occurs in or out of the presence of a court. One case that is instructive involved a criminal contempt matter in which a respondent failed to appear pursuant to a court order. The defendant was held in civil contempt for not complying with an underlying matter, and then held in direct criminal contempt for failing to appear in court to answer questions regarding the underlying matter. The state was joined as an indispensable party on appeal and it recommended that the failure to appear be treated as indirect contempt and the Florida Supreme Court agreed. The Court reasoned that intent is an essential element of contempt and to support a conviction for direct criminal contempt, a court must have knowledge of each element of contempt. Because each act associated with a failure to appear does not occur in the court's actual presence, it does not constitute direct criminal contempt.<sup>26</sup>

Based upon this reasoning, the Court said that a failure to appear in court will result in a charge of indirect criminal contempt, and Florida Rule of Criminal Procedure 3.840 must be followed. The rule requires additional procedural protections including a defendant's right to be represented by counsel, have compulsory process for the attendance of witnesses, and the ability of the defendant to testify in his or her own defense.

## The Separation of Powers Doctrine and Legislative Authority to Limit Contempt Sanctions

Any effort by the Legislature to limit the power of the courts to hold someone in contempt for failing to perform jury service implicates the separation of powers doctrine. The State Constitution establishes the separation of powers among the legislative, executive, and judicial branches of government. The Constitution states that:

"No person belonging to one branch shall exercise any powers appertaining to either of the other branches unless provided herein."<sup>27</sup>

Therefore, when the legislative branch seeks to limit the judicial branch's inherent authority to punish contempt charges, it should exercise caution.

In an 1866 decision, *Ex parte Edwards*,<sup>28</sup> the Florida Supreme Court stated that

[I]n the absence of statutory restrictions or limitations, the power of the courts over contempts is omnipotent and its exercise is not to be enquired into by any other tribunal."

The Court noted that "this unrestricted power" had never been seriously questioned in England nor in the (relatively young at that time) United States. However, the opinion then stated that the genius of the American people, who are "ever sensitively jealous of restraints upon the personal liberty of the citizen" had caused restraints "through the action of the legislative department, to limit and restrict this common law power of the courts." The action of the Legislature gave the

<sup>&</sup>lt;sup>26</sup> State v. Diaz de la Portilla, 177 So. 3d 965 (Fla. 2015).

<sup>&</sup>lt;sup>27</sup> FLA. CONST. art. II, s. 3.

<sup>&</sup>lt;sup>28</sup> *Ex parte Edwards*, 11 Fla. 174 (1866).

courts the authority to punish contempts by payment of a fine or imprisonment, but not otherwise. The fine could not exceed \$100 and the imprisonment could not exceed 30 days. The Court concluded that the statute limiting contempt punishments "arises entirely from the enactment of our statute limiting the power of the courts to punish for contempts."

In 1930, the Florida Supreme Court again addressed the courts' scope and authority over contempt powers. In *State v. Lehman*,<sup>29</sup> the Court quoted from the *Edwards* decision but noted that the language must be construed in light of the principle that even the courts' power to punish for contempt *is limited* by the Bill of Rights and that no court may impose punishments that are indefinite or cruel and unusual. The Court concluded by saying that it was not its place to say what punishment should be imposed for contempt of court as long as the punishment is imposed within the limitations established by the Constitution and laws.

In 1992, the Florida Supreme Court<sup>30</sup> reviewed several cases in which juveniles were incarcerated for contempt of court. The most relevant quotation from the case addressed the use of contempt and sanction powers. The Court held:

It is beyond question that the legislature has the power to determine how and to what extent the courts may punish criminal conduct, including contempt. Thus, although it has been recognized that courts have both an inherent and a statutory power to make a finding of contempt . . . the *sanctions* to be used by the courts in punishing contempt may properly be limited by statute.<sup>31</sup>

In 1996, the Florida Supreme Court again addressed the issue of contempt powers in *Walker v*. *Bentley*.<sup>32</sup> The Legislature amended a 1994 statute and attempted to eliminate a circuit court's use of indirect criminal contempt as a means to enforce compliance with injunctions for protection against domestic violence. The Court also noted that the Legislature may limit by statute the sanctions to be used by the courts to punish contempt. But the Court concluded that the Legislature may not eliminate a circuit court's ability to apply the "inherent power of civil or criminal contempt." In summary fashion, the Court stated that:

Any legislative enactment that purports to do away with the inherent power of contempt directly affects a separate and distinct function of the judicial branch" and is therefore, a violation of the separation of powers doctrine.<sup>33</sup>

From these cases it is apparent that the courts have not offered clear guidance on how the scope of contempt authority may be regulated. Some cases have upheld limitations on contempt powers while others have overturned them as being impermissible restrictions on the judiciary's authority.

<sup>33</sup> *Id.* at 1267.

<sup>&</sup>lt;sup>29</sup> State v. Lehman, 129 So. 818 (1930).

<sup>&</sup>lt;sup>30</sup> A.A. v. Rolle, 604 So. 2d 813, 815 (1992).

<sup>&</sup>lt;sup>31</sup> *Id.* at 815.

<sup>&</sup>lt;sup>32</sup> Walker v. Bentley, 678 So. 2d 1265 (1996).

## **Federal Law**

Under federal law, a person who fails to appear for jury service and who was not excused by the court may be ordered to appear and show cause as to why he or she failed to comply with the jury service summons. That failure to appear or failure to show good cause for failing to report may result in:

- A fine of \$1000,
- Imprisonment up to three days,
- An order to perform community service, or
- Any combination of those three measures.<sup>34</sup>

## III. Effect of Proposed Changes:

The bill amends the current law governing the sanctions that a court may impose on a person who is duly summoned for jury duty but who fails to attend without providing a sufficient excuse. Currently, a court "shall" impose a fine that does not exceed \$100, and the court has the discretion to consider the failure to attend as an act of contempt of court. The current statute does not state or limit what sanctions may be imposed as a punishment for contempt of court.

The bill authorizes a court to impose any combination of the following sanctions on a person who is summoned to attend as a juror but fails to attend and does not provide a sufficient excuse:

- A fine that does not exceed \$1,000.
- A term of imprisonment that does not exceed 3 days.
- An order to perform community service.

In addition to these sanctions, the court may consider the person's failure to attend and the absence of a sufficient excuse to be an act of contempt of court. However, the court may not impose a sanction of imprisonment on that person unless he or she is able to obtain legal representation.

The maximum fine, limit on the term of imprisonment, and order to perform community service mirror the federal law<sup>35</sup> as discussed in the Present Situation.

The contempt provision, which prohibits a court from imposing a term of imprisonment unless the person is able to obtain legal representation, appears to be consistent with decisions in this area. Because the Florida Supreme Court has determined that a person's failure to appear in court is not a *direct act of criminal contempt*, but an *indirect act of criminal contempt*, Florida Rule of Criminal Procedure 3.840 applies. The rule provides that "The defendant is entitled to be represented by counsel, have compulsory process for the attendance of witnesses, and testify in his or her own defense.<sup>36</sup>

The bill takes effect upon becoming a law.

<sup>34 28</sup> U.S.C. ss. 1864(b) and 1866(g).

<sup>&</sup>lt;sup>35</sup> Id.

<sup>&</sup>lt;sup>36</sup> Fla. R. Crim. P. 3.840(d).

## IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

## V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

## VI. Technical Deficiencies:

None.

## VII. Related Issues:

None.

## VIII. Statutes Affected:

This bill substantially amends section 40.23 of the Florida Statutes.

## IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

## CS by Judiciary on February 4, 2020:

The committee substitute differs from the underlying bill by establishing four specific limits on sanctions that a court may impose for missing jury duty. The court may impose a fine that does not exceed \$1,000, impose imprisonment that does not exceed 3 days, and order community service. Additionally, the court is prohibited from imposing a term of imprisonment for contempt of court unless the defendant is able to obtain legal representation.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2020 Bill No. SB 1590

487314

LEGISLATIVE ACTION

Senate Comm: RCS 02/05/2020 House

The Committee on Judiciary (Powell) recommended the following: Senate Amendment (with title amendment) Delete everything after the enacting clause and insert: Section 1. Subsection (3) of section 40.23, Florida Statutes, is amended to read: 40.23 Summoning jurors.-(3) (a) Any person who is duly summoned to attend as a juror in any court and who fails to attend without any sufficient excuse is subject to the following sanctions, or any combination thereof:

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Florida Senate - 2020 Bill No. SB 1590

487314

12	<u>1.</u> shall pay A fine not to exceed <u>\$1,000</u> <del>\$100</del> , which fine
13	shall be imposed by the court to which the juror was summoned.
14	2. A term of imprisonment not to exceed 3 days.
15	3. An order to perform community service., and,
16	(b) In addition to the sanctions specified in paragraph
17	(a), the such failure to attend as a juror without any
18	sufficient excuse may be considered a contempt of court.
19	However, the court may not order any term of imprisonment for a
20	person who is found in contempt of court under this paragraph
21	unless the person is able to obtain legal representation.
22	Section 2. This act shall take effect upon becoming a law.
23	
24	======================================
25	And the title is amended as follows:
26	Delete everything before the enacting clause
27	and insert:
28	A bill to be entitled
29	An act relating to juror sanctions; amending s. 40.23,
30	F.S.; revising available sanctions for any person who
31	fails to attend court as a juror without any
32	sufficient excuse; restricting a court from imposing a
33	term of imprisonment on any person who fails to attend
34	as a juror without any sufficient excuse and is found
35	in contempt of court unless the person is able to
36	obtain legal representation; providing an effective
37	date.

590-02683-20

**By** Senator Powell

	30-01147-20 20201590
1	A bill to be entitled
2	An act relating to juror sanctions; amending s. 40.23,
3	F.S.; restricting a court from imposing a term of
4	imprisonment as a sanction for contempt of court for a
5	juror who fails to attend court in response to a
6	summons; providing an effective date.
7	
8	Be It Enacted by the Legislature of the State of Florida:
9	
10	Section 1. Subsection (3) of section 40.23, Florida
11	Statutes, is amended to read:
12	40.23 Summoning jurors
13	(3) Any person who is duly summoned to attend as a juror in
14	any court and who fails to attend without any sufficient excuse
15	shall pay a fine not to exceed \$100, which fine shall be imposed
16	by the court to which the juror was summoned, and, in addition,
17	such failure may be considered a contempt of court. However, the
18	court may not impose any term of imprisonment as a sanction for
19	contempt of court on a person who fails to attend in response to
20	a summons without any sufficient excuse.
21	Section 2. This act shall take effect upon becoming a law.

# Page 1 of 1

CODING: Words stricken are deletions; words underlined are additions.

# The Florida Senate COMMITTEE VOTE RECORD

# COMMITTEE:JudiciaryITEM:SB 1590FINAL ACTION:Favorable with Committee SubstituteMEETING DATE:Tuesday, February 4, 2020TIME:12:30—2:30 p.m.PLACE:110 Senate Building

FINAL VOTE			2/04/2020 Amendmer	2/04/2020 1 Amendment 487314				
FINAL	VOIE							
			Powell					
Yea	Nay	SENATORS	Yea	Nay	Yea	Nay	Yea	Nay
Х		Baxley						
Х		Gibson						
Х		Hutson						
Х		Stargel						
Х		Rodriguez, VICE CHAIR						
Х		Simmons, CHAIR						
						1		
						1		
						1		
6	0	TOTALS	RCS	-				
Yea	Nay	TOTALS	Yea	Nay	Yea	Nay	Yea	Nay

CODES: FAV=Favorable UNF=Unfavorable -R=Reconsidered RCS=Replaced by Committee Substitute RE=Replaced by Engrossed Amendment RS=Replaced by Substitute Amendment TP=Temporarily Postponed VA=Vote After Roll Call VC=Vote Change After Roll Call WD=Withdrawn OO=Out of Order AV=Abstain from Voting 02/04/2020 - Judiciary (12:30 PM - 2:30 PM) All Documents

#### S01590

GENERAL BILL by Powell; (Similar H 01125) Juror Sanctions. EFFECTIVE DATE: Upon becoming a law. 01/22/20 S Introduced -SJ 157 01/30/20 S On Committee agenda-- Judiciary, 02/04/20, 12:30 pm, 110 Senate Building 02/04/20 S CS by Judiciary; YEAS 6 NAYS 0



The Florida Senate

# **Committee Agenda Request**

To:	Senator David	Simmons, C	hair
	Committee on	Judiciary	

Subject: Committee Agenda Request

**Date:** January 21, 2020

I respectfully request that Senate Bill #1590, relating to Juror Sanctions, be placed on the:

 $\boxtimes$ 

committee agenda at your earliest possible convenience.



next committee agenda.

An Conce

Senator Bobby Powell Florida Senate, District 30

Staff conducting the meeting) <i>1590</i> <i>Bill Number (if applicable)</i>
Amendment Barcode (if applicable)
-
Phone <u>850488-6850</u>
Email Nobuciets @ Flpd 2.con
peaking: In Support Against ir will read this information into the record.)
Brocietion
ered with Legislature: Ves No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

## The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Pre	epared By: The Professional	I Staff of the Comm	ittee on Judicia	ry
BILL:	CS/SB 17	66			
INTRODUCER:	Judiciary Committee and Senators Lee and Perry				
SUBJECT:	Growth M	anagement			
DATE:	February 2	1, 2020 REVISED:			
ANALYST		STAFF DIRECTOR	REFERENCE		ACTION
1. Cibula		Cibula	JU	Fav/CS	
2.			CA		
3.			RC		

# Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

## I. Summary:

CS/SB 1766 makes several changes to the Bert J. Harris, Jr., Private Property Rights Protection Act, which will facilitate the ability of property owners to obtain compensation or other relief from a governmental entity when their property is inordinately burdened by a law, rule, ordinance, or regulation.

These changes to the Bert Harris Act:

- •
- Shorten the presuit process that is a prerequisite to a lawsuit under the Bert Harris Act from 150 to 90 days.
- Establish a presumption that a settlement offer made by a governmental entity during the presuit process protects the public interest.
- Give a property owner the option of having compensation for an inordinate burden determined by a judge, instead of a jury as under current law.
- Allow a property owner to forego an application for a permit or other relief as a prerequisite to making a Bert Harris claim if a governmental entity acknowledges that a law or regulation limits the uses of the property.

The bill also clarifies the time period in which a property owner must provide notice to a governmental entity that it has imposed a prohibited exaction, which is an improper condition on the proposed uses of property. Finally, the bill requires the Department of Transportation, when

disposing of surplus real property, to give the prior owner of the property the right of first refusal to purchase the property.

## II. Present Situation:

## Bert J. Harris, Jr., Private Property Rights Protection Act

The Bert Harris Act provides a cause of action for relief or compensation when a law, rule, regulation, or ordinance inordinately burdens real property without amounting to a taking.<sup>1</sup> An action of a governmental entity is an inordinate burden if it directly restricts or limits the use of real property in a way that permanently prevents the owner from attaining the reasonable, investment-backed expectation for the existing use of the property or to a specific use of the property.<sup>2</sup> A government act may also constitute an inordinate burden on a property if it causes a property owner to permanently bear "a disproportionate burden imposed for the good of the public, which in fairness should be borne by the public at large."<sup>3</sup>

## **Presuit Process**

"The Act was designed to promote settlement, and a claim under the Act requires a presuit procedure."<sup>4</sup> Under the presuit procedure, a property owner seeking compensation must present a written claim to the governmental entity before filing a lawsuit.<sup>5</sup> For nonagricultural properties, the claim must be presented at least 150 days<sup>6</sup> before filing a lawsuit, and for agricultural properties, the minimum notice period is 90 days. Along with the claim, the property owner must submit a "bona fide, valid appraisal that supports the claim and demonstrates the loss in fair market value to the real property."<sup>7</sup>

## Mandatory Settlement Offer

During the notice period, which may be extended by the parties, the governmental entity must make a written settlement offer to effectuate:

1. An adjustment of land development or permit standards or other provisions controlling the development or use of land.

2. Increases or modifications in the density, intensity, or use of areas of development.

- 3. The transfer of developmental rights.
- 4. Land swaps or exchanges.
- 5. Mitigation, including payments in lieu of onsite mitigation.
- 6. Location on the least sensitive portion of the property.
- 7. Conditioning the amount of development or use permitted.

8. A requirement that issues be addressed on a more comprehensive basis than a single proposed use or development.

<sup>3</sup> Id.

<sup>&</sup>lt;sup>1</sup> Section 70.001(1), F.S.

<sup>&</sup>lt;sup>2</sup> Section 70.001(1)(e), F.S.

<sup>&</sup>lt;sup>4</sup> Charlotte County Park of Commerce, LLC v. Charlotte County, 927 So. 2d 236, 237 (Fla. 2d. DCA 2006).

<sup>&</sup>lt;sup>5</sup> Section 70.001(4)(a), F.S.

<sup>&</sup>lt;sup>6</sup> The 150-day notice period was reduced from 180 days beginning on July 1, 2011. Chapter 2011-191, Laws of Fla.

<sup>&</sup>lt;sup>7</sup> Section 70.001(4)(a), F.S.

9. Issuance of the development order, a variance, special exception, or other extraordinary relief.

10. Purchase of the real property, or an interest therein, by an appropriate governmental entity or payment of compensation.

11. No changes to the action of the governmental entity.<sup>8</sup>

## **Public-Interest Protection**

If a settlement agreement results from the governmental entity's settlement offer, the settlement agreement may be implemented by any appropriate method. However, if the settlement agreement has the effect of a modification, variance, or special exception to an otherwise applicable rule, regulation, or ordinance, the agreement must protect the public interest served by the regulations at issue and provide appropriate relief to the property owner.<sup>9</sup>

If the settlement agreement effectively contravenes the application of a statute that would otherwise apply to a property, the parties must jointly file an action in the circuit court for approval of the agreement.<sup>10</sup> The court must "ensure that the relief granted protects the public interest served by the statute at issue and is appropriate relief necessary to prevent the governmental regulatory effort from inordinately burdening the real property."<sup>11</sup>

## Implicit Public Participation Requirement

The Bert Harris Act does not expressly require or authorize public participation in the resolution of Bert Harris claims. However, the 2016 appellate court opinion in *Rainbow River Conservation, Inc., v. Rainbow River Ranch, LLC,* found that public participation is necessary for the protection of the public interest, at least in some cases.<sup>12</sup> The *Rainbow River* litigation stemmed from a comprehensive plan amendment by the City of Dunnellon which imposed additional restrictions on the future use of property along the Rainbow River.

At the trial-court level, nonparties intervened in the proceedings to oppose the proposed settlement agreement submitted to the court for approval.<sup>13</sup> The intervenors argued that the settlement did not protect the public interests served by a statute and that the settlement provided far more relief to the property owners than necessary. The intervenors also sought an evidentiary hearing to resolve factual issues that were material to the court's decision on the agreement.

The intervenors' request for an evidentiary hearing was unnecessary, according to the property owners, because the court was required to accept the stipulation of the settling parties.<sup>14</sup> The property owners seemed to further argue that the public interest was satisfied by the fact that the other parties, the City of Dunnellon and the Department of Economic Opportunity, agreed to the settlement.

<sup>&</sup>lt;sup>8</sup> Section 70.001(4)(c), F.S.

<sup>&</sup>lt;sup>9</sup> Section 70.001(4)(d)1., F.S.

<sup>&</sup>lt;sup>10</sup> Section 70.001(4)(d)2., F.S.

<sup>&</sup>lt;sup>11</sup> Id.

<sup>&</sup>lt;sup>12</sup> Rainbow River Conservation, Inc., v. Rainbow River Ranch, LLC, 189 So. 3d 312 (Fla. 5th DCA 2016).

<sup>&</sup>lt;sup>13</sup> *Id.* at 314.

<sup>&</sup>lt;sup>14</sup> *Id*.

The appellate court in *Rainbow River*, in reversing the trial court, stated that the Bert Harris Act grants courts "broad power to 'enter any orders necessary to effectuate the purposes" of the Act.<sup>15</sup> Expanding on this concept, the court explained that when approving a settlement that contravenes a statute, courts must provide some mechanism for "robust public input" to ensure the protection of the public interests.<sup>16</sup> These mechanisms could include a requirement that a city conduct public hearings and consider the comments from those proceedings, and at least in the *Rainbow River* proceeding, likely requires a trial court to grant an evidentiary hearing to intervenors.

## Statements of Allowable Uses

If the presuit process does not result in a settlement of a Bert Harris claim, the government entities involved must provide the property owner with a written statement of allowable uses for the property.<sup>17</sup> Once issued or once the time period for the issuance of the statement expires, the property owner may file a claim for compensation in circuit court.

## Trial—Roles of Judges and Juries

At trial, the judge must determine whether an existing use of real property or a vested right to specific use of the property existed and whether a governmental entity has inordinately burdened the property, considering any settlement offer or statement of allowable uses.<sup>18</sup> A jury, however, determines the compensation due for a loss in value due to an inordinate burden.<sup>19</sup>

## Ripeness—As Applied Challenges

Claims under the Bert Harris Act are limited to "as applied challenges," meaning that some action of the government beyond the mere enactment of a new regulation must apply to a parcel of real property.<sup>20</sup> The action of a governmental entity required to ripen a claim typically involves the formal denial of a written request for development or variance. Several appellate court opinions, which are discussed below, show how the as applied requirement works in practice.

The 2008 appellate court opinion in M & H Profit, Inc., v. City of Panama City explained that the city's conduct was insufficient action to enable the developer, M & H, to bring an as applied challenge to a new ordinance.<sup>21</sup> The facts of the case involved the developer's purchase of a property that had no height or setback restrictions and on which the developer intended to build a 20-story residential condominium. About 6 weeks after the purchase, however, the city adopted an ordinance imposing a 120 ft. height restriction and additional setback requirements.

<sup>&</sup>lt;sup>15</sup> *Id.* at 314. The source of the broad powers of the court under the Bert Harris Act is this statement in s. 70.001(7)(a), F.S.: "The circuit court may enter any orders necessary to effectuate the purposes of this section and to make final determinations to effectuate relief available under this section."

<sup>&</sup>lt;sup>16</sup> *Id.* at 315.

<sup>&</sup>lt;sup>17</sup> Section 70.001(5), F.S.

<sup>&</sup>lt;sup>18</sup> Section 70.001(6)(a), F.S.

<sup>&</sup>lt;sup>19</sup> Section 70.001(6)(b), F.S.

<sup>&</sup>lt;sup>20</sup> M & H Profit, Inc., v. City of Panama City, 28 So. 3d 71 (Fla. 1st DCA 2009).

 $<sup>^{21}</sup>$  *Id*.

A few months after the ordinance was adopted, the developer met with the city planning manager for pre-application informal discussions about its development plans. Shortly after the discussions, the city planning manager stated by letter that it was clear that the proposed condominium would not meet the height and setback requirements.<sup>22</sup> The majority of the appellate court held that the adoption of the ordinance and the city planning manager's letter were insufficient actions to permit an as applied challenge under the Bert Harris Act.<sup>23, 24</sup>

The 2018 appellate court decision in *GSK Hollywood Development Group, LLC, v. City of Hollywood*,<sup>25</sup> has some similarities to the M & H decision on the issue of ripeness and as applied challenges. In *GSK*, a developer contacted the director of planning and zoning for the City of Hollywood before purchasing property to confirm the zoning regulations on the property. The director orally confirmed that the zoning was consistent with the developer's plan to build a 15-story condominium. The developer then purchased the property in 2002.

In 2004, the developer began discussing its conceptual development plans with city leaders. Shortly afterwards, residents of a nearby condominium association voiced their opposition to the proposed condominium to the mayor.<sup>26</sup> The mayor, in emails, affirmed her support for the residents of the nearby condominium. Ultimately, the mayor was successful in having the city commission reduce the maximum heights of new buildings to 65 ft.

In response to the new height restrictions, the developer filed a lawsuit against the city under the Bert Harris Act.<sup>27</sup> The city argued that the developer's failure to submit an application to develop the property precluded its claim for compensation. The appellate court agreed, concluding that the developer's claim for compensation was not ripe because it did not seek a permit, variance, or other formal relief before filing its Bert Harris claim.<sup>28</sup> However, the court advised that "[i]f the Legislature intended to allow a claim in such a circumstance, it is for the Legislature to do so."<sup>29</sup>

In another 2018 appellate court opinion on the issue of ripeness, *Golfrock v. Lee County*, Golfrock, a property owner, asked a court to enter a declaratory judgment that its Bert Harris claim was ripe because any further pursuit of its zoning request was futile as a matter of law.<sup>30</sup> Golfrock alleged that it would have been prohibitively expensive to pursue the zoning application further, and that the denial of the application was "fait accompli," or inevitable.<sup>31</sup>

The court explained that the "final decision requirement [in the context of regulatory takings claims] 'responds to the high degree of discretion characteristically possessed by land-use boards

<sup>&</sup>lt;sup>22</sup> *Id.* at 73.

<sup>&</sup>lt;sup>23</sup> *Id.* at 78.

<sup>&</sup>lt;sup>24</sup> Justice Thomas in his dissenting opinion stated that he "would hold that the City's enactment of the ordinance, and the informal conceptual denial of the building plan, can form the basis of a cause of action under the Bert Harris Act." *Id.* <sup>25</sup> *GSK Hollywood Development Group, LLC, v. City of Hollywood,* 246 So. 3d 501 (Fla. 4th DCA 2018).

<sup>&</sup>lt;sup>26</sup> *Id.* at 503.

<sup>&</sup>lt;sup>27</sup> Id.

<sup>&</sup>lt;sup>28</sup> *Id.* at 506.

<sup>&</sup>lt;sup>29</sup> Id.

<sup>&</sup>lt;sup>30</sup> Golfrock v. Lee County, 247 So. 3d (Fla. 2d DCA 2018).

<sup>&</sup>lt;sup>31</sup> *Id.* at 39.

in softening the strictures of the general regulations they administer.<sup>32</sup> Moreover, the court indicated that economic losses in these types of cases "cannot be resolved in definitive terms until a court knows 'the extent of permitted development' on the land in question.<sup>33</sup> The futility exception to the final decision requirement, according to the court, applies only once it is clear that the permitting agency lacks any discretion.<sup>34</sup> The court ultimately dismissed Golfrock's complaint for declaratory relief because it did not state a cause of action.<sup>35</sup>

## **Governmental Exactions**

In 2015, the Legislature enacted s. 70.45, F.S., which created an action for injunctive relief and damages caused by a prohibited exaction. A prohibited exaction is a "condition imposed by a governmental entity on a property owner's proposed use of real property that lacks an essential nexus to a legitimate public purpose and is not roughly proportionate to the impacts of the proposed use that the governmental entity seeks to avoid, minimize, or mitigate."<sup>36</sup>

The statute was a response to the U.S. Supreme Court's decision in *Koontz v. St. Johns River Water Management District*,<sup>37</sup> "to address uncertainty over whether Florida provides a cause of action for monetary damages for unconstitutional exactions."<sup>38</sup> In *Koontz*, the water management district denied a property owner's application for the permits to develop his land because he refused to agree to the district's conditions. The conditions required the property owner to:

- Limit development on his 14.9 acre parcel to 1 acre and deed the district a conservation easement on the remaining 13.9 acres and add other costly improvements, or
- Develop 3.7 acres as planned and deed a conservation easement to the government on the remaining property and hire a contractor to improve district-owned land miles away.

The U.S. Supreme Court held that a governmental entity may not deny a land-use permit for failing to agree to the entity's conditions unless there is an essential nexus and rough proportionality between the conditions and the proposed land use.

The *Koontz* Court further stated that the availability of monetary damages for an excessive demand when no taking has occurred is determined by the statutory cause of action on which the property owner relies, not on federal constitutional law.<sup>39</sup>

When a property owner seeks damages under s. 70.45, F.S., for a prohibited exaction, the owner must comply with presuit procedures.<sup>40</sup> These procedures require the owner to submit a written notice to the relevant governmental entity of the intent to seek damages for a prohibited exaction. This notice must also identify the prohibited exaction, briefly explain why the owner believes the

<sup>&</sup>lt;sup>32</sup> Id. (quoting Palazzolo v. Rhode Island, 533 U.S. 606, 620 (2001)).

<sup>&</sup>lt;sup>33</sup> *Id.* (quoting *Palazzolo* at 618).

<sup>&</sup>lt;sup>34</sup> Id.

<sup>&</sup>lt;sup>35</sup> *Id.* at 38.

<sup>&</sup>lt;sup>36</sup> Section 70.45(1)(c), F.S.

<sup>&</sup>lt;sup>37</sup> Koontz. v. St. Johns River Water Management District, 570 U.S. 595 (2013).

<sup>&</sup>lt;sup>38</sup> Margaret L. Cooper, Ronald L. Weaver, Jonne M. Connor, The Florida Bar, *Statutory Property Rights Protection*, RPL FL CLE 13-1 (9th ed. 2018).

<sup>&</sup>lt;sup>39</sup> *Id.* at 609.

<sup>&</sup>lt;sup>40</sup> Section 70.45(3), F.S.

exaction is prohibited, and provide an estimate of the damages. The property owner must provide the notice to the relevant governmental entity within a short window:

At least 90 days before filing an action under this section, but no later than 180 days after imposition of the prohibited exaction.<sup>41</sup>

The statute, however, does not further explain how to identify the point in time at which the exaction is imposed.

At trial, "the governmental entity has the burden of proving that the exaction has an essential nexus to a legitimate public purpose and is roughly proportionate to the impacts of the proposed use that the governmental entity is seeking to avoid, minimize, or mitigate."<sup>42</sup> The property owner must prove its damages. Damages from a prohibited exaction are the reduction in fair market value of the real property or the amount of the fee or infrastructure costs that exceeds what is permissible.<sup>43</sup>

## Acquisition and Disposition of Surplus Property

The Department of Transportation is authorized to dispose of property it has held for longer than 10 years if the property is not needed for the construction, operation, and maintenance of a transportation facility or is not located within a transportation corridor.<sup>44</sup> If the department decides to dispose of property, it may be disposed of through negotiations, sealed competitive bids, auctions, or any other means the department deems to be in its best interest. However, the property may not be sold for less than the department's estimated value.

The statute authorizing the department to dispose of surplus property, further places some individuals higher in priority to receive or to be offered the property for purchase.<sup>45</sup> For example, the statute places a higher priority on returning donated property to the original donor or the donor's heirs than on offering the property to a local government in which the property is located.

Chapter 73, F.S., relating to eminent domain, also provides limitations on how property taken by eminent domain may be transferred or sold. Under, s. 73.013(1)(f), F.S., for example, property taken by eminent domain and held less than 10 years must be offered to the prior owner for the amount the condemning authority paid for it before it can be offered to others.

<sup>41</sup> *Id*.

<sup>&</sup>lt;sup>42</sup> Section 70.45(4), F.S.

<sup>&</sup>lt;sup>43</sup> Section 70.45(1)(a), F.S.

<sup>&</sup>lt;sup>44</sup> Section 337.25(3) and (4).

<sup>&</sup>lt;sup>45</sup> Section 337.25(4), F.S.

## Page 8

## III. Effect of Proposed Changes:

## **Bert Harris Act Revisions**

This bill makes several changes to the Bert Harris Act which will facilitate the recovery of compensation or other relief resulting from laws, rules, regulations, and ordinances that are an inordinate burden on real property.

## Presuit Notice Period

The Bert Harris Act requires a property owner to provide notice of the intent to seek compensation under the Act to the relevant governmental entity at least 150 days before filing a lawsuit if the property is a nonagricultural property. For nonagricultural properties, the presuit notice period is 90 days.

The bill sets 90 days as the presuit period for all properties, whether agricultural or nonagricultural.

## Settlement Offers in the Public Interest

The Bert Harris Act requires a governmental entity receiving a claim to make a written settlement offer to the claimant to resolve the claim before a lawsuit is filed. The Act further requires that any settlement agreement both protect the public interests served by the underlying rules, regulations, or statutes and provide appropriate relief to the property owner from inordinate burdens.

The bill creates a presumption that settlement offers made by a governmental entity to resolve a Bert Harris claim protect the public interest. This change appears likely to limit the ability of nonparties to intervene or participate in the resolution of Bert Harris claims except in compelling circumstances.

## **Compensation Calculations**

Currently, under the Bert Harris Act, a judge determines whether an action of a governmental entity is an inordinate burden an existing use of real property or a vested right to a specific use of the property. Compensation for the loss in value due to the inordinate burden is determined by a jury.

The bill gives a claimant the option of having compensation determined by the judge.

## **Ripeness of Claims**

The Bert Harris Act, according to case law, provides relief to property owners after a government action has been applied to and has inordinately burdened a property. To initiate an applied challenge, a property owner typically must apply for and be denied a permit, variance, or other relief by a governmental entity.

The bill requires governmental entities, within 45 days after receipt of notice from a property owner, to explain in writing whether a particular law or regulation is applicable to the owner's

property and to further describe the limitations imposed on the property by the law or regulation. If the governmental entity acknowledges that the law or regulation is applicable to the property and imposes new limitations on the uses of the property, an application for a development order, development permit, or building permit is deemed a waste of resources and unnecessary to bring a claim for compensation. However, a property owner has only 1 year after the receipt of the explanation from the governmental entity to pursue a Bert Harris claim.

## **Prohibited Exactions**

Existing s. 70.45, F.S., allows a property owner to seek injunctive relief and damages when a governmental entity imposes a prohibited exaction on the owner's property. However, there is a small window of time during which the property owner must submit a notice of intent to seek relief from the exaction. This notice must be submitted "[a]t least 90 days before filing an action [for relief], but no later than 180 days after imposition of the prohibited exaction."

The bill defines the time of imposition of the exaction as the "time at which the property owner must comply with the prohibited exaction or condition of approval." This change appears likely to add some clarity as to when the time period to submit a notice of intent ends.

## Prospective Application of Changes to Chapter 70, F.S.

The bill provides that the changes relating to the Bert Harris Act and s. 70.45, F.S., relating to prohibited exactions, apply to claims from government actions occurring on or after July 1, 2020, the effective date of the bill.

## **Right of First Refusal for Surplus Property**

The bill requires the Department of Transportation to offer surplus real property to its prior owner for the property's estimated value before offering the property to others. The prior owner must have at least 15 days to exercise this right of first refusal. After accepting the offer, the prior owner must be given at least 60 days to close on the property. Additionally, if the department intends to offer the property at better terms to others than the terms in the first offer to the prior owner, the property must be reoffered to the prior owner under the new terms.

This concept of giving a prior owner the right of first refusal to purchase property is somewhat similar to that required under s. 73.013, F.S., for property acquired by eminent domain and held for less than 10 years.

## **Effective Date**

The bill takes effect July 1, 2020.

## IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

## V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

This bill will facilitate compensation or other relief to the owner of real property that is inordinately burdened by a law, rule, regulation, or ordinance. Moreover, property owners may be able to avoid the expenses of applying for a permit or other relief that is almost certain to be denied.

C. Government Sector Impact:

Local governments will likely exercise caution when imposing new rules, regulations, and ordinances that affect real property. Local governments must also work more quickly to resolve Bert Harris claims during the shortened presuit process. By obviating the need for the denial or other relief as a prerequisite to a Bert Harris claim, more claims will likely be submitted. These claims will need to be resolved by local governments and other state permitting authorities.

## VI. Technical Deficiencies:

None.

## VII. Related Issues:

None.

## VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 70.001, 70.45, and 337.25.

## IX. Additional Information:

A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

## CS by Judiciary on February 4, 2020:

The committee substitute does not include the provisions of the original bill which would have entitled property owners to compensation or other relief when an owner of a similarly situated residential property becomes entitled to relief due to the same regulation or ordinance.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.
	Senate Comm: RCS 02/05/2020	LEGISLATIVE ACTION . House
	Comm: RCS	
		• • •
	02/05/2020	• • •
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The	e Committee on Judi	ciary (Lee) recommended the following:
The	e Committee on Judi	ciary (Lee) recommended the following:
		ciary (Lee) recommended the following: (with title amendment)
		(with title amendment)
	Senate Amendment	(with title amendment)
anc	Senate Amendment Delete lines 31 d insert:	(with title amendment)
- 2 - - - - - - - - - - - - - - - - - -	Senate Amendment Delete lines 31 d insert: Section 1. Subse	(with title amendment) - 153
- 2 1 and 5 of	Senate Amendment Delete lines 31 d insert: Section 1. Subse	(with title amendment) - 153 ctions (4), (5), and (6) and paragraph (a)
anc anc of	Senate Amendment Delete lines 31 d insert: Section 1. Subse subsection (11) of ended to read:	(with title amendment) - 153 ctions (4), (5), and (6) and paragraph (a)
anc anc of ame	Senate Amendment Delete lines 31 d insert: Section 1. Subse subsection (11) of ended to read: 70.001 Private p	<pre>(with title amendment) - 153 ctions (4), (5), and (6) and paragraph (a) section 70.001, Florida Statutes, are</pre>
anc anc of ame	Senate Amendment Delete lines 31 d insert: Section 1. Subse subsection (11) of ended to read: 70.001 Private p (4)(a) Not less	<pre>(with title amendment) - 153 ctions (4), (5), and (6) and paragraph (a) section 70.001, Florida Statutes, are roperty rights protection</pre>



12 present the claim in writing to the head of the governmental 13 entity, except that if the property is classified as 14 agricultural pursuant to s. 193.461, the notice period is 90 15 days. The property owner must submit, along with the claim, a bona fide, valid appraisal that supports the claim and 16 17 demonstrates the loss in fair market value to the real property. 18 If the action of government is the culmination of a process that 19 involves more than one governmental entity, or if a complete 20 resolution of all relevant issues, in the view of the property 21 owner or in the view of a governmental entity to whom a claim is presented, requires the active participation of more than one 22 23 governmental entity, the property owner shall present the claim 24 as provided in this section to each of the governmental 25 entities.

26 (b) The governmental entity shall provide written notice of 27 the claim to all parties to any administrative action that gave 28 rise to the claim, and to owners of real property contiguous to 29 the owner's property at the addresses listed on the most recent 30 county tax rolls. Within 15 days after the claim is presented, the governmental entity shall report the claim in writing to the 31 32 Department of Legal Affairs, and shall provide the department with the name, address, and telephone number of the employee of 33 34 the governmental entity from whom additional information may be 35 obtained about the claim during the pendency of the claim and 36 any subsequent judicial action.

37 (c) During the 90-day-notice period or the 150-day-notice 38 period, unless extended by agreement of the parties, the 39 governmental entity shall make a written settlement offer to 40 effectuate:

590-02915-20



41	1. An adjustment of land development or permit standards or						
42	other provisions controlling the development or use of land.						
43	2. Increases or modifications in the density, intensity, or						
44	use of areas of development.						
45	3. The transfer of developmental rights.						
46	4. Land swaps or exchanges.						
47	5. Mitigation, including payments in lieu of onsite						
48	mitigation.						
49	6. Location on the least sensitive portion of the property.						
50	7. Conditioning the amount of development or use permitted.						
51	8. A requirement that issues be addressed on a more						
52	comprehensive basis than a single proposed use or development.						
53	9. Issuance of the development order, a variance, <u>a</u> special						
54	exception, or <u>any</u> other extraordinary relief.						
55	10. Purchase of the real property, or an interest therein,						
56	by an appropriate governmental entity or payment of						
57	compensation.						
58	11. No changes to the action of the governmental entity.						
59							
60	If the property owner accepts a settlement offer, either before						
61	or after filing an action, the governmental entity may implement						
62	the settlement offer by appropriate development agreement; by						
63	issuing a variance, <u>a</u> special exception, or <u>any</u> other						
64	extraordinary relief; or by <u>any</u> other appropriate method,						
65	subject to paragraph (d).						
66	(d)1. When a governmental entity enters into a settlement						
67	agreement under this section which would have the effect of a						
68	modification, variance, or <del>a</del> special exception to the						
69	application of a rule, regulation, or ordinance as it would						

Page 3 of 4



otherwise apply to the subject real property, the relief granted shall protect the public interest served by the regulations at issue and be the appropriate relief necessary to prevent the governmental regulatory effort from inordinately burdening the real property. <u>Settlement offers made pursuant to paragraph (c)</u> shall be presumed to protect the public interest.

76 2. When a governmental entity enters into a settlement 77 agreement under this section which would have the effect of contravening the application of a statute as it would otherwise 78 79 apply to the subject real property, the governmental entity and 80 the property owner shall jointly file an action in the circuit 81 court where the real property is located for approval of the 82 settlement agreement by the court to ensure that the relief 83 granted protects the public interest served by the statute at 84 issue and is the appropriate relief necessary to prevent the governmental regulatory effort from inordinately burdening the 85 86 real property.

Delete lines 3 - 11

91 and insert:

87

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93 94

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70.001, F.S.; revising notice of claim requirements for property owners; creating a presumption that certain settlement offers protect the public interest; specifying that property owners retain the By Senator Lee

	20-00931C-20 20201766						
1	A bill to be entitled						
2	An act relating to growth management; amending s.						
3	70.001, F.S.; revising legislative intent; revising						
4	notice of claim requirements for property owners;						
5	creating a presumption that certain settlement offers						
6	protect the public interest; creating a presumption						
7	that certain settlements of claims apply to all						
8	similarly situated residential properties within a						
9	political subdivision under certain circumstances;						
10	specifying when properties are considered similarly						
11	situated; specifying that property owners retain the						
12	option to have a court determine awards of						
13	compensation; authorizing property owners to bring						
14	claims against governmental entities in certain						
15	circumstances; providing that property owners are not						
16	required to submit formal development applications or						
17	proceed through formal application processes to bring						
18	claims in specified circumstances; amending s. 70.45,						
19	F.S.; defining the terms "imposed" and "imposition";						
20	authorizing property owners to bring actions to						
21	declare prohibited exactions invalid; providing						
22	applicability; amending s. 337.25, F.S.; requiring the						
23	Department of Transportation to afford a right of						
24	first refusal to the previous property owner before						
25	disposing of property in certain circumstances;						
26	providing requirements relating to such rights of						
27	first refusal; providing an effective date.						
28							
29	Be It Enacted by the Legislature of the State of Florida:						

# Page 1 of 15

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20-00931C-20
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30
31
         Section 1. Subsections (1), (4), (5), and (6) and paragraph
    (a) of subsection (11) of section 70.001, Florida Statutes, are
32
33
    amended to read:
34
         70.001 Private property rights protection.-
35
          (1) This act may be cited as the "Bert J. Harris, Jr.,
36
    Private Property Rights Protection Act." The Legislature
37
    recognizes that some laws, regulations, and ordinances of the
    state and political entities in the state, as applied, may
38
    inordinately burden, restrict, or limit private property rights
39
40
    without amounting to a taking under the State Constitution or
41
    the United States Constitution. The Legislature determines that
42
    there is an important state interest in protecting the interests
    of private property owners from such inordinate burdens. The
43
    Legislature further recognizes that it is in the public interest
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45
    to ensure that all similarly situated residential properties are
46
    subject to the same rules and regulations. Therefore, it is the
47
    intent of the Legislature that, as a separate and distinct cause
    of action from the law of takings, the Legislature herein
48
49
    provides for relief, or payment of compensation, when a new law,
    rule, regulation, or ordinance of the state or a political
50
51
    entity in the state, as applied, unfairly affects real property.
52
          (4) (a) Not less than 90 <del>150</del> days before <del>prior to</del> filing an
53
    action under this section against a governmental entity, a
54
    property owner who seeks compensation under this section must
55
    present the claim in writing to the head of the governmental
56
    entity, except that if the property is classified as
```

agricultural pursuant to s. 193.461, the notice period is 90
days. The property owner must submit, along with the claim, a

## Page 2 of 15

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SB 1766

20-00931C-20

20201766

59 bona fide, valid appraisal that supports the claim and 60 demonstrates the loss in fair market value to the real property. 61 If the action of government is the culmination of a process that involves more than one governmental entity, or if a complete 62 63 resolution of all relevant issues, in the view of the property owner or in the view of a governmental entity to whom a claim is 64 65 presented, requires the active participation of more than one 66 governmental entity, the property owner shall present the claim as provided in this section to each of the governmental 67 68 entities.

69 (b) The governmental entity shall provide written notice of 70 the claim to all parties to any administrative action that gave 71 rise to the claim, and to owners of real property contiguous to 72 the owner's property at the addresses listed on the most recent 73 county tax rolls. Within 15 days after the claim is presented, 74 the governmental entity shall report the claim in writing to the 75 Department of Legal Affairs, and shall provide the department 76 with the name, address, and telephone number of the employee of 77 the governmental entity from whom additional information may be 78 obtained about the claim during the pendency of the claim and 79 any subsequent judicial action.

80 (c) During the 90-day-notice period or the 150-day-notice 81 period, unless extended by agreement of the parties, the 82 governmental entity shall make a written settlement offer to 83 effectuate:

An adjustment of land development or permit standards or
 other provisions controlling the development or use of land.

2. Increases or modifications in the density, intensity, oruse of areas of development.

## Page 3 of 15

20-00931C-20

88 3. The transfer of developmental rights. 89 4. Land swaps or exchanges. 90 5. Mitigation, including payments in lieu of onsite 91 mitigation. 92 6. Location on the least sensitive portion of the property. 93 7. Conditioning the amount of development or use permitted. 94 8. A requirement that issues be addressed on a more 95 comprehensive basis than a single proposed use or development. 96 9. Issuance of the development order, a variance, a special 97 exception, or any other extraordinary relief. 98 10. Purchase of the real property, or an interest therein, 99 by an appropriate governmental entity or payment of 100 compensation. 101 11. No changes to the action of the governmental entity. 102 103 If the property owner accepts a settlement offer, either before 104 or after filing an action, the governmental entity may implement 105 the settlement offer by appropriate development agreement; by 106 issuing a variance, a special exception, or any other 107 extraordinary relief; or by any other appropriate method, 108 subject to paragraph (d). 109 (d)1. When a governmental entity enters into a settlement agreement under this section which would have the effect of a 110 111 modification, variance, or a special exception to the application of a rule, regulation, or ordinance as it would 112 113 otherwise apply to the subject real property, the relief granted shall protect the public interest served by the regulations at 114 115 issue and be the appropriate relief necessary to prevent the 116 governmental regulatory effort from inordinately burdening the

## Page 4 of 15

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SB 1766

20201766

	20-00931C-20 20201766
117	real property. <u>Settlement offers made pursuant to paragraph (c)</u>
118	shall be presumed to protect the public interest.
119	2. When a governmental entity enters into a settlement
120	agreement under this section which would have the effect of
121	contravening the application of a statute as it would otherwise
122	apply to the subject real property, the governmental entity and
123	the property owner shall jointly file an action in the circuit
124	court where the real property is located for approval of the
125	settlement agreement by the court to ensure that the relief
126	granted protects the public interest served by the statute at
127	issue and is the appropriate relief necessary to prevent the
128	governmental regulatory effort from inordinately burdening the
129	real property.
130	3. When a residential property owner submits a claim under
131	this section which is based on a governmental entity's
132	application of a regulation or ordinance to more than one
133	residential parcel, and the governmental entity reaches a
134	settlement of such claim or the property owner secures a
135	judgment declaring an inordinate burden under paragraph (6)(a),
136	there shall be a presumption, rebuttable only by clear and
137	convincing evidence, that similarly situated residential
138	parcels, as evaluated on a parcel-by-parcel basis, have been
139	inordinately burdened and are entitled to equivalent terms of
140	settlement or a judicial determination of an inordinate burden.
141	In such cases, the similarly situated residential property
142	owners must submit the appraisal specified in paragraph (a) not
143	less than 120 days before a trial on the merits of the damages
144	portion of the proceedings pursuant to paragraph (6)(b). During
145	the 90-day-notice period of such claims, the governmental entity

# Page 5 of 15

	20-00931C-20 20201766					
146	shall negotiate terms of settlement consistent with settlement					
147	agreements for similarly situated residential parcels. For the					
148	purposes of this subparagraph, properties are similarly situated					
149	only if improvements authorized under zoning code and use					
150	restrictions have been constructed on the property and the					
151	governing body has issued a certificate of occupancy and if the					
152	properties are proximate in location and are subject to					
153	identical zoning code and use restrictions.					
154						
155	This paragraph applies to any settlement reached between a					
156	property owner and a governmental entity regardless of when the					
157	settlement agreement was entered so long as the agreement fully					
158	resolves all claims asserted under this section.					
159	(5)(a) During the 90-day-notice period <del>or the 150-day-</del>					
160	notice period, unless a settlement offer is accepted by the					
161	property owner, each of the governmental entities provided					
162	notice pursuant to <u>subsection (4)</u>					
163	written statement of allowable uses identifying the allowable					
164	uses to which the subject property may be put. The failure of					
165	the governmental entity to issue a statement of allowable uses					
166	during the <del>applicable</del> 90-day-notice period <del>or 150-day-notice</del>					
167	<del>period</del> shall be deemed a denial for purposes of allowing a					
168	property owner to file an action in the circuit court under this					
169	section. If a written statement of allowable uses is issued, it					
170	constitutes the last prerequisite to judicial review for the					
171	purposes of the judicial proceeding created by this section,					
172	notwithstanding the availability of other administrative					
173	remedies.					
174	(b) If the property owner rejects the settlement offer and					
Į						

# Page 6 of 15

20-00931C-20 20201766 175 the statement of allowable uses of the governmental entity or 176 entities, the property owner may file a claim for compensation 177 in the circuit court, a copy of which shall be served 178 contemporaneously on the head of each of the governmental 179 entities that made a settlement offer and a statement of allowable uses that was rejected by the property owner. Actions 180 181 under this section shall be brought only in the county where the 182 real property is located. (6) (a) The circuit court shall determine whether an 183 184 existing use of the real property or a vested right to a 185 specific use of the real property existed and, if so, whether, 186 considering the settlement offer and statement of allowable 187 uses, the governmental entity or entities have inordinately 188 burdened the real property. If the actions of more than one 189 governmental entity, considering any settlement offers and 190 statement of allowable uses, are responsible for the action that 191 imposed the inordinate burden on the real property of the 192 property owner, the court shall determine the percentage of 193 responsibility each such governmental entity bears with respect 194 to the inordinate burden. A governmental entity may take an 195 interlocutory appeal of the court's determination that the 196 action of the governmental entity has resulted in an inordinate 197 burden. An interlocutory appeal does not automatically stay the 198 proceedings; however, the court may stay the proceedings during 199 the pendency of the interlocutory appeal. If the governmental 200 entity does not prevail in the interlocutory appeal, the court 201 shall award to the prevailing property owner the costs and a 202 reasonable attorney fee incurred by the property owner in the 203 interlocutory appeal.

## Page 7 of 15

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SB 1766

20-00931C-20 20201766 204 (b) Following its determination of the percentage of 205 responsibility of each governmental entity, and following the 206 resolution of any interlocutory appeal, the court shall impanel 207 a jury to determine the total amount of compensation to the 208 property owner for the loss in value due to the inordinate 209 burden to the real property. The property owner retains the 210 option to forego a jury and elect to have the court determine the award of compensation. The award of compensation shall be 211 determined by calculating the difference in the fair market 212 213 value of the real property, as it existed at the time of the governmental action at issue, as though the owner had the 214 215 ability to attain the reasonable investment-backed expectation 216 or was not left with uses that are unreasonable, whichever the 217 case may be, and the fair market value of the real property, as 218 it existed at the time of the governmental action at issue, as 219 inordinately burdened, considering the settlement offer together 220 with the statement of allowable uses, of the governmental entity 221 or entities. In determining the award of compensation, 222 consideration may not be given to business damages relative to 223 any development, activity, or use that the action of the 224 governmental entity or entities, considering the settlement 225 offer together with the statement of allowable uses has 226 restricted, limited, or prohibited. The award of compensation 227 shall include a reasonable award of prejudgment interest from 228 the date the claim was presented to the governmental entity or 229 entities as provided in subsection (4). 230

(c)1. In any action filed pursuant to this section, the property owner is entitled to recover reasonable costs and attorney fees incurred by the property owner, from the

## Page 8 of 15

20-00931C-20

20201766

233 governmental entity or entities, according to their 234 proportionate share as determined by the court, from the date of 235 the filing of the circuit court action, if the property owner 236 prevails in the action and the court determines that the 237 settlement offer, including the statement of allowable uses, of 238 the governmental entity or entities did not constitute a bona 239 fide offer to the property owner which reasonably would have 240 resolved the claim, based upon the knowledge available to the governmental entity or entities and the property owner during 241 242 the 90-day-notice period or the 150-day-notice period.

243 2. In any action filed pursuant to this section, the 244 governmental entity or entities are entitled to recover 245 reasonable costs and attorney fees incurred by the governmental 246 entity or entities from the date of the filing of the circuit 247 court action, if the governmental entity or entities prevail in 248 the action and the court determines that the property owner did 249 not accept a bona fide settlement offer, including the statement 250 of allowable uses, which reasonably would have resolved the 251 claim fairly to the property owner if the settlement offer had 252 been accepted by the property owner, based upon the knowledge 253 available to the governmental entity or entities and the 254 property owner during the 90-day-notice period or the 150-day-255 notice period.

3. The determination of total reasonable costs and attorney fees pursuant to this paragraph shall be made by the court and not by the jury. Any proposed settlement offer or any proposed decision, except for the final written settlement offer or the final written statement of allowable uses, and any negotiations or rejections in regard to the formulation either of the

## Page 9 of 15

20-00931C-20 20201766 262 settlement offer or the statement of allowable uses, are 263 inadmissible in the subsequent proceeding established by this 264 section except for the purposes of the determination pursuant to 265 this paragraph. 266 (d) Within 15 days after the execution of any settlement 267 pursuant to this section, or the issuance of any judgment 268 pursuant to this section, the governmental entity shall provide 269 a copy of the settlement or judgment to the Department of Legal 270 Affairs. 271 (11) A cause of action may not be commenced under this 272 section if the claim is presented more than 1 year after a law 273 or regulation is first applied by the governmental entity to the 274 property at issue. 275 (a) For purposes of determining when this 1-year claim 276 period accrues: 277 1.a. A law or regulation is first applied upon enactment 278 and notice as provided for in this sub-subparagraph subparagraph 279 if the impact of the law or regulation on the real property is 280 clear and unequivocal in its terms and notice is provided by 281 mail to the affected property owner or registered agent at the 282 address referenced in the jurisdiction's most current ad valorem 283 tax records. The fact that the law or regulation could be 284 modified, varied, or altered under any other process or 285 procedure does not preclude the impact of the law or regulation 286 on a property from being clear or unequivocal pursuant to this 287 sub-subparagraph subparagraph. Any notice under this sub-288 subparagraph subparagraph shall be provided after the enactment 289 of the law or regulation and shall inform the property owner or 290 registered agent that the law or regulation may impact the

### Page 10 of 15

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SB 1766

	20-00931C-20 20201766
291	property owner's existing property rights and that the property
292	owner may have only 1 year from receipt of the notice to pursue
293	any rights established under this section.
294	b. If the notice required in sub-subparagraph a. is not
295	provided to the property owner, the property owner may at any
296	time after enactment notify the governmental entity in writing
297	that the property owner deems the impact of the law or
298	regulation on the property owner's real property to be clear and
299	unequivocal in its terms and, as such, restrictive of uses
300	allowed on the property before the enactment. Within 45 days
301	after receipt of a notice under this sub-subparagraph, the
302	governmental entity in receipt of the notice must respond in
303	writing to state whether the law or regulation is applicable to
304	the real property in question and provide a description of the
305	limitations imposed on the property by the law or regulation. If
306	the governmental entity concludes that the law or regulation is
307	applicable by imposing new limitations on the uses of the
308	property, the property owner is not required to formally pursue
309	an application for a development order, development permit, or
310	building permit, as such will be deemed a waste of resources and
311	shall not be a prerequisite to bringing a claim pursuant to
312	paragraph (4)(a). However, any such claim must be filed within 1
313	year after the date of the property owner's receipt of the
314	notice from the governmental entity of the limitations on use
315	imposed on the real property.
316	2. Otherwise, the law or regulation is first applied to the
317	property when there is a formal denial of a written request for

317 property when there is a formal denial of a written request for 318 development or variance.

319

Section 2. Paragraphs (c) through (e) of subsection (1) of

# Page 11 of 15

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SB 1766

20-00931C-20 20201766					
section 70.45, Florida Statutes, are redesignated as paragraphs					
(d) through (f), respectively, a new paragraph (c) is added to					
that subsection, and subsections (2), (4), and (5) of that					
section are amended, to read:					
70.45 Governmental exactions					
(1) As used in this section, the term:					
(c) "Imposed" or "imposition" as it relates to a prohibited					
exaction or condition of approval refers to the time at which					
the property owner must comply with the prohibited exaction or					
condition of approval.					
(2) In addition to other remedies available in law or					
equity, a property owner may bring an action in a court of					
competent jurisdiction under this section to <u>declare a</u>					
prohibited exaction invalid and recover damages caused by a					
prohibited exaction. Such action may not be brought until a					
prohibited exaction is actually imposed or required in writing					
as a final condition of approval for the requested use of real					
property. The right to bring an action under this section may					
not be waived. This section does not apply to impact fees					
adopted under s. 163.31801 or non-ad valorem assessments as					
defined in s. 197.3632.					
(4) For each claim filed under this section, the					
governmental entity has the burden of proving that the					
challenged exaction has an essential nexus to a legitimate					
public purpose and is roughly proportionate to the impacts of					
the proposed use that the governmental entity is seeking to					
avoid, minimize, or mitigate. The property owner has the burden					
of proving damages that result from a prohibited exaction.					
(5) The court may award attorney fees and costs to the					

# Page 12 of 15

20-00931C-20 20201766 349 prevailing party; however, if the court determines that the 350 challenged exaction which is the subject of the claim lacks an 351 essential nexus to a legitimate public purpose, the court shall 352 award attorney fees and costs to the property owner. 353 Section 3. The amendments made by this act to ss. 70.001 354 and 70.45, Florida Statutes, apply to claims made in response to 355 actions taken by governmental entities on or after July 1, 2020. 356 Section 4. Subsection (4) of section 337.25, Florida 357 Statutes, is amended to read: 337.25 Acquisition, lease, and disposal of real and 358 359 personal property.-360 (4) The department may convey, in the name of the state, 361 any land, building, or other property, real or personal, which 362 was acquired under subsection (1) and which the department has 363 determined is not needed for the construction, operation, and 364 maintenance of a transportation facility. When such a 365 determination has been made, property may be disposed of through 366 negotiations, sealed competitive bids, auctions, or any other 367 means the department deems to be in its best interest, with due 368 advertisement for property valued by the department at greater 369 than \$10,000. A sale may not occur at a price less than the 370 department's current estimate of value, except as provided in 371 paragraphs (a) - (d). The department may afford a right of first 372 refusal to the local government or other political subdivision 373 in the jurisdiction in which the parcel is situated, except in a conveyance transacted under paragraph (a), paragraph (c), or 374 375 paragraph (e). Notwithstanding any provision of this section to 376 the contrary, before any conveyance under this subsection may be 377 made, except a conveyance under paragraph (a) or paragraph (c),

### Page 13 of 15

	20-00931C-20 20201766					
378	the department shall first afford a right of first refusal to					
379	the previous property owner for the department's current					
380	estimate of value of the property. The right of first refusal					
381	shall be made in writing and sent to the previous owner via					
382	certified mail or hand delivery, effective upon receipt. The					
383	right of first refusal shall provide the previous owner with a					
384	minimum of 15 days to exercise the right in writing and be sent					
385	to the originator of the offer via certified mail or hand					
386	delivery, effective upon dispatch. The previous owner shall have					
387	a minimum of 60 days after exercising its right of first refusal					
388	to close. If the previous owner does not exercise its right of					
389	first refusal, the department may not deviate in any material					
390	respect from the offer made to the previous owner unless it					
391	first provides the previous owner with the right of first					
392	refusal under the new terms. The same procedure shall apply to					
393	any subsequent iterations of the sale terms.					
394	(a) If the property has been donated to the state for					

(a) If the property has been donated to the state for 394 395 transportation purposes and a transportation facility has not 396 been constructed for at least 5 years, plans have not been 397 prepared for the construction of such facility, and the property 398 is not located in a transportation corridor, the governmental 399 entity may authorize reconveyance of the donated property for no 400 consideration to the original donor or the donor's heirs, 401 successors, assigns, or representatives.

(b) If the property is to be used for a public purpose, the property may be conveyed without consideration to a governmental entity.

(c) If the property was originally acquired specifically to provide replacement housing for persons displaced by

## Page 14 of 15

20-00931C-20 20201766 407 transportation projects, the department may negotiate for the 408 sale of such property as replacement housing. As compensation, 409 the state shall receive at least its investment in such property 410 or the department's current estimate of value, whichever is 411 lower. It is expressly intended that this benefit be extended 412 only to persons actually displaced by the project. Dispositions 413 to any other person must be for at least the department's 414 current estimate of value. 415 (d) If the department determines that the property requires 416 significant costs to be incurred or that continued ownership of 417 the property exposes the department to significant liability 418 risks, the department may use the projected maintenance costs 419 over the next 10 years to offset the property's value in 420 establishing a value for disposal of the property, even if that 421 value is zero. 422 (e) If, at the discretion of the department, a sale to a 423 person other than an abutting property owner would be 424 inequitable, the property may be sold to the abutting owner for 425 the department's current estimate of value. 426 Section 5. This act shall take effect July 1, 2020.

## Page 15 of 15

# The Florida Senate COMMITTEE VOTE RECORD

# COMMITTEE:JudiciaryITEM:SB 1766FINAL ACTION:Favorable with Committee SubstituteMEETING DATE:Tuesday, February 4, 2020TIME:12:30—2:30 p.m.PLACE:110 Senate Building

FINAL VOTE				Amendment 413412				
Yea	Nov	SENATORS	Lee Yea Nay		Yea	Nev	Yea	Nev
X	Nay		Tea	Nay	Ted	Nay	Ted	Nay
X		Baxley						
X		Gibson						
X		Hutson						
X								
X		Rodriguez, VICE CHAIR						
X		Simmons, CHAIR						
6 <b>Yea</b>	0 Nay	TOTALS	RCS Yea	- Nay	Yea	Nay	Yea	Nay
rea	inay		rea	inay	rea	indy	rea	ivay

CODES: FAV=Favorable UNF=Unfavorable -R=Reconsidered RCS=Replaced by Committee Substitute RE=Replaced by Engrossed Amendment RS=Replaced by Substitute Amendment TP=Temporarily Postponed VA=Vote After Roll Call VC=Vote Change After Roll Call WD=Withdrawn OO=Out of Order AV=Abstain from Voting 02/04/2020 - Judiciary (12:30 PM - 2:30 PM) All Documents

S01766

GENERAL BILL by Lee; (CO-INTRODUCERS) Perry; (Compare CS/H 00519)
Growth Management. EFFECTIVE DATE: 07/01/2020.
02/05/20 S Pending reference review under Rule 4.7(2) - (Committee Substitute); Now in Community
Affairs; On Committee agenda-- Community Affairs, 02/10/20, 4:00 pm, 301 Senate Building



The Florida Senate

# **Committee Agenda Request**

To:	Senator David	Simmons,	Chair
	Committee on	Judiciary	

Subject: Committee Agenda Request

**Date:** January 22, 2020

I respectfully request that Senate Bill #1766, relating to Growth Management, be placed on the:

committee agenda at your earliest possible convenience.

. . . .



next committee agenda.

Tomter

Senator Tom Lee Florida Senate, District 20

THE FLORIDA SENATE	
Contract Con	
Name Brewster PRIVIS	Amendment Barcode (if applicable)
Job Title Serie VP	
Address <u>566 W Ad</u> , Street	Phone
$\frac{TLH}{City} \qquad \qquad F_{State} \qquad \frac{SZV}{Zip}$	Email
Speaking: For Against Information Waive Sp (The Chai	beaking: In Support Against ir will read this information into the record.)
Representing Associated Fudustrix	5 of Floride
Appearing at request of Chair: Yes No Lobbyist registe	ered with Legislature: 🔁 <del>Yes</del> 📃 No

This form is part of the public record for this meeting.

		Тн	E FLORIDA SENATE		
		APPEAF	RANCE REC	ORD	
کر/لے Meetin	120	BOTH copies of this form to the	Senator or Senate Profession	al Staff conducting the meeting	)) Bill Number (if applicable)
Topic				Amer	ndment Barcode (if applicable)
Name	Gary H	hoter			
Job Title	Attorney	/			
Address	119 5. MS	none st s	te 300	Phone_ఎని	2-7500
- Ci	Tallahassee	<u>FL</u> State	32301 Zip	_ Email <u>Garyl</u>	Chysland. 18m
Speaking:	E-For Agai	nst Information		Speaking: In S Chair will read this inforr	upport Against

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this
meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

Lobbyist registered with Legislature:

Representing ASSOCIAtion of Florida Community Developers

This form is part of the public record for this meeting.

Appearing at request of Chair: Yes Vo

S-001 (10/14/14)

No

THE FLO	RIDA SENATE	
APPEARAN	NCE RECO	RD
2/4/20 (Deliver BOTH copies of this form to the Senato		
Meeting Date		Bill Number (if applicable)
Topic _ ( Drowth NGT		Amendment Barcode (if applicable)
Name Adam Bassord	,	
Job Title Legislative Affairs Dir	<b></b>	
Address 310 W College Ave		Phone 222 2557
I all about the FC City State	3230 Zip	Email oden, bestord of the op
Speaking: For Against Information	Waive S	peaking: In Support Against
Representing FL Former Backy	AgCoc	alition
Appearing at request of Chair: Yes No	Lobbyist regist	ered with Legislature: Yes No

This form is part of the public record for this meeting.

THE FLOW <b>APPEARAN</b> 2 4 20 (Deliver BOTH copies of this form to the Senator Meeting Date		§ ~~~~~
Topic Growth Manggemen	1	Amendment Barcode (if applicable)
Name David Cruz		
Job Title <u>Legislative</u> Counsel		
Address <u>P.O. Box</u> 1757		Phone 701-7676
Tallahassey FL City State	3276) Zip	Email DCRUZ @ FCCHLES. Cor
Speaking: For Against Information		eaking: In Support Against r will read this information into the record.)
Representing <u>florida</u> League	of	Cities
Appearing at request of Chair: Yes No	Lobbyist registe	ered with Legislature: 🔀 Yes 🔲 No

This form is part of the public record for this meeting.

1

	RIDA SENATE
APPEARAN	
$\frac{2 - 4 - 20}{Meeting Date}$ (Deliver BOTH copies of this form to the Senator	or Senate Professional Staff conducting the meeting)
TopicGROWTH MAMT	Bill Number (if applicable)
Name MONTE STEVENS	
Job Title	
Address 123 S. ADAMS	Phone 6714401
Street FL City State	32301 Email Struns@ The Subangup com
City State Speaking: Against Information	Zip Waive Speaking: 11 Support Against
-WAINE Representing FLORIDA REALTORS	(The Chair will read this information into the record.)
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature:

This form is part of the public record for this meeting.

THE FLORIDA SENATE	
APPEARANCE REC	ORD
2-4-20 (Deliver BOTH copies of this form to the Senator or Senate Profession	al Staff conducting the meeting) 1766
Meeting Date	Bill Number (if applicable)
Topic Growth Mgt.	Amendment Barcode (if applicable)
Name Dan Peterson	
Job Title President	
Address Ray 1875	Phone 407-758-2491
Street Minneola, FL 34715 City State Zip	Phone <u>407-758-2491</u> danpeterson@ Email <u>cpv-fl.org</u>
	Speaking: In Support Against
Representing Coalition fur Property Rig	te
Appearing at request of Chair: Yes No Lobbyist regi	istered with Legislature: 🚺 Yes 🗹 No

This form is part of the public record for this meeting.

Тне	FLORIDA SENATE
· · · · · · · · · · · · · · · · · · ·	ANCE RECORD
<u>2</u> /4/20 Meeting Date	Senator or Senate Professional Staff conducting the meeting)
	Bill Number (if applicable)
Topic Grow/FM Management	Amendment Barcode (if applicable)
Name Pav Owens	
Job Title President	
Address <u>308</u> Monroe St. Street	Phone <u>850-222-6277</u>
Talla Mossec FL	32803 Email powense 1000 fof. org
City State	Zip
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing 1000 Friends of	Florida
Appearing at request of Chair: Yes 📝 No	Lobbyist registered with Legislature: Ves No

This form is part of the public record for this meeting.

	THE FLO	RIDA SENATE		
	APPEARAN	<b>NCE RECO</b>	RD	
2/4/2020 (Deliver BOTH	I copies of this form to the Senator	r or Senate Professional S	Staff conducting the meeting)	1766
Meeting Date			Bill Nu	ımber (if applicable)
	. 1		<u> </u>	112
Topic Growth MARA9	empt		Amendment Ba	arcode (if applicable)
Name JONATHAN W	EBBER			
Job Title Deputy DIRect	»Л			
Address 1700 N. Mo	Nroe st.		Phone 954-593-1	1449
TA-14/ASSCe City	FL	3,2303	Email SWE BBER @	FCVDTERS.09
City	State	Zip	oF	AMENDMAT
Speaking: For Against	Information	Waive S	peaking: X In Support	Against
Representing FLONIDA	+ CONSERVA	TION VOT	ERS	
Appearing at request of Chair:	Yes No	Lobbyist regist	ered with Legislature:	Yes No
While it is a Senate tradition to encou	rada nublic tastimony, tim	e may not nermit al	l nersons wishing to speak to	he heard at this

This form is part of the public record for this meeting.

THE	FLORIDA SENATE	
APPEAR	ANCE RECO	RD
こ し の し し し し し し し し し し し し し	enator or Senate Professional St	aff conducting the meeting) $766$
Meeting Date		Bill Number (if applicable)
Topic Growth Mangrement	4.4 <b>0</b>	Amendment Barcode (if applicable)
Name David CNZ		
Job Title Legislative Counsel		
Address <u>P.O. Box</u> 1757		Phone 701-3676
Street Lallahassee FC	32701	Email DRUZ @ Facilies. con
City State	Zip	
Speaking: For Against Information	Waive Sp (The Chai	eaking: 🔼 In Support 📃 Against 🖂 will read this information into the record.)
Representing <u>Florida Leas</u>	jue of	Cities
Appearing at request of Chair: Yes 🛛 No	Lobbyist registe	ered with Legislature: Yes No

This form is part of the public record for this meeting.

## The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT (This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Pre	epared By: T	he Professional	Staff of the Commit	tee on Educatior		
BILL:	SB 946						
INTRODUCER:	Senator Baxley						
SUBJECT:	Moments	of Silence	in Public Scho	ools			
DATE:	February	3, 2020	REVISED:				
ANAL	YST	STAF	F DIRECTOR	REFERENCE		ACTION	
1. Brick, Dew	Dew Sikes			ED	Favorable		
2. Elsesser		Cibula	l	JU	Favorable		
3.				RC			

# I. Summary:

SB 946 requires a moment of silence to be set aside for students during each school day. The bill directs the principal of each public school to require teachers in first-period classrooms in all grades to set aside one to two minutes daily for a moment of silence, during which students may not interfere with other students' participation.

The bill has no impact on state revenues or expenditures.

The bill takes effect July 1, 2020.

## II. Present Situation:

District school boards may set aside up to two minutes for silent prayer or meditation at the start of each school day or each school week in the public schools in the district.<sup>1</sup>

Fifteen states require a moment of silence or a period for contemplation or prayer during each school day. An additional eighteen states authorize the school district, school, or classroom to observe a period of silence or prayer during each school day.<sup>2</sup>

<sup>&</sup>lt;sup>1</sup> Section 1003.45, F.S., added in s. 1, ch. 80-336, L.O.F.

<sup>&</sup>lt;sup>2</sup> AL s. 16-1-20; AZ s. 15-342; AK s. 6-10-115; CT s. 10-16a; DE 14 s. 4101a; FL s. 1003.45, F.S.; GA s. 20-2-1050; IL 105 s. 20/1; IN s. 20-30-5-4.5; KS s. 72-9929; KY s. 158.175; LA s. 17:2115; MD s. 7-104; MA 71 s. 1A; ME 20 s. 4805; MI s. 380.1565; MN s. 121A.10; MS s. 37-13.4; MT s. 20-7-112; NV s. 388.075; NH s. 189:1-b; NM s. 22-27-3; NY s. 3029-a; NC s 115C-47; ND s. 15.1-19-03.1; OH s. 3313.601; OK 70 s. 11-101.1; PA s. 15-1516.1; RI s. 16-12-3.1; SC s. 59-1-443; TN s. 49-6-1004; TX s. 25.082; UT s. 536-7-207; VA s. 22.1-203.

# III. Effect of Proposed Changes:

SB 946 amends s. 1003.45, F.S., to require a moment of silence be set aside for students during each school day and state legislative findings for the value of a moment of daily reflection.

The bill directs the principal of each public school to require teachers in first-period classrooms in all grades to set aside one to two minutes daily for a moment of silence, during which students may not interfere with other students' participation.

The bill provides that a teacher:

- May not make suggestions as to the nature of any reflection that a student may engage in during the moment of silence.
- Must encourage parents to discuss the moment of silence with their children and to make suggestions as to the best use of this time.

The bill takes effect July 1, 2020.

# IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

# C. Government Sector Impact:

None.

## VI. Technical Deficiencies:

None.

## VII. Related Issues:

None.

# VIII. Statutes Affected:

This bill substantially amends section 1003.45 of the Florida Statutes.

# IX. Additional Information:

## A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

## B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

**By** Senator Baxley

	12-00745B-20 2020946
1	A bill to be entitled
2	An act relating to moments of silence in public
3	schools; amending s. 1003.45, F.S.; providing
4	legislative findings; requiring that public school
5	principals require teachers to set aside time for a
6	moment of silence at the beginning of each school day;
7	specifying the duration of the required moment of
8	silence; prohibiting teachers from making suggestions
9	as to the nature of any reflection that a student may
10	engage in during the moment of silence; deleting a
11	provision authorizing district school boards to
12	provide a brief period of silent prayer or meditation;
13	requiring certain teachers to encourage parents to
14	discuss the moment of silence with their children and
15	to make suggestions as to the best use of this time;
16	providing an effective date.
17	
18	Be It Enacted by the Legislature of the State of Florida:
19	
20	Section 1. Section 1003.45, Florida Statutes, is amended to
21	read:
22	1003.45 Permitting study of the Bible and religion;
23	requiring a moment of silence permitting brief meditation
24	period
25	(1) The district school board may install in the public
26	schools in the district a secular program of education
27	including, but not limited to, an objective study of the Bible
28	and of religion.
29	(2) The Legislature finds that in the hectic society of
	Page 1 of 2

	12-00745B-20 2020946
30	
	today, too few persons are able to experience even a moment of
31	quiet reflection before plunging headlong into the activities of
32	daily life. Young persons are particularly affected by the
33	absence of an opportunity for a moment of quiet reflection. The
34	Legislature finds that our youth, and society as a whole, would
35	be well served if students in the public schools were afforded a
36	moment of silence at the beginning of each school day.
37	(3) The principal of each public school shall require
38	teachers in first-period classrooms in all grades to set aside
39	at least 1 minute, but <del>district school board may provide that a</del>
40	$\frac{1}{1}$ brief period, not more than to exceed 2 minutes, daily, for a
41	moment the purpose of silence, during which students may not
42	interfere with other students' participation. A teacher may not
43	make suggestions as to the nature of any reflection that a
44	student may engage in during the moment of silence silent prayer
45	or meditation be set aside at the start of each school day or
46	each school week in the public schools in the district.
47	(4) Each such teacher shall encourage parents to discuss
48	the moment of silence with their children and to make
49	suggestions as to the best use of this time.
50	Section 2. This act shall take effect July 1, 2020.

# Page 2 of 2
## The Florida Senate COMMITTEE VOTE RECORD

COMMITTEE:	Judiciary
ITEM:	SB 946
FINAL ACTION:	Favorable
MEETING DATE:	Tuesday, February 4, 2020
TIME:	12:30—2:30 p.m.
PLACE:	110 Senate Building

FINAL VOTE								
Yea	Nay	SENATORS	Yea	Nay	Yea	Nay	Yea	Nay
Х		Baxley						
	Х	Gibson						
Х		Hutson						
Х		Stargel						
	Х	Rodriguez, VICE CHAIR						
Х		Simmons, CHAIR						
4	2	TOTALS						
Yea	Nay		Yea	Nay	Yea	Nay	Yea	Nay

CODES: FAV=Favorable UNF=Unfavorable -R=Reconsidered RCS=Replaced by Committee Substitute RE=Replaced by Engrossed Amendment RS=Replaced by Substitute Amendment TP=Temporarily Postponed VA=Vote After Roll Call VC=Vote Change After Roll Call WD=Withdrawn OO=Out of Order AV=Abstain from Voting 02/04/2020 - Judiciary (12:30 PM - 2:30 PM) All Documents

S00946

GENERAL BILL by Baxley; (Similar H 00737) Moments of Silence in Public Schools. EFFECTIVE DATE: 07/01/2020. 01/30/20 S On Committee agenda-- Judiciary, 02/04/20, 12:30 pm, 110 Senate Building 02/04/20 S Favorable by Judiciary; YEAS 4 NAYS 2; Now in Rules

## THE FLORIDA SENATE

COMMITTEES: Ethics and Elections, *Chair* Appropriations Subcommittee on Education Education Finance and Tax Health Policy Judiciary

JOINT COMMITTEE: Joint Legislative Auditing Committee

SENATOR DENNIS BAXLEY 12th District

January 27, 2020

The Honorable Chairman David Simmons 404 Senate Office Building Tallahassee, Florida 32399

Dear Chairman Simmons,

I would like to request that SB 946 Moment of Silence be heard in the next Education Committee Meeting.

Today too few persons are able to experience even a moment of quiet reflection before plunging headlong into the activities of daily life. Maybe this will help students/teachers have a brief moment to reflect.

This bill would have the principal of each public school to require teachers in first-period classrooms in all grades to set aside at least 1 minute, but not more than 2 minutes daily for a moment of silence, during which students may not interfere with other students' participation. The teacher may not make suggestions as to the nature of any reflection that a student may engage in during the moment of silence.

Thank you for your favorable consideration.

Onward & Upward,

DurikBarley

Senator Dennis K. Baxley Senate District 12

DKB/dd

cc: Tom Cibula, Staff Director

## The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Pre	pared By: T	he Professional	Staff of the Commi	ttee on Judiciary	,
BILL:	SB 1634					
INTRODUCER: Senator St		rgel				
SUBJECT: Parental R		ghts				
DATE:	February 3	, 2020	REVISED:			
ANAL	YST	STAF	F DIRECTOR	REFERENCE		ACTION
1. Davis		Cibula		JU	Favorable	
2.				ED		
3.				RC		
3						

#### I. Summary:

SB 1634 establishes the "Parents' Bill of Rights." The bill provides that the state, its political subdivisions, any other governmental entity, or other institution may not infringe upon the fundamental rights of a parent to direct the upbringing, education, health care, and mental health of a minor child. If those entities infringe upon a parent's fundamental right, they must demonstrate that the action is reasonable and necessary to achieve a compelling state interest, and the action must be narrowly tailored and not otherwise served by less restrictive means.

The bill enumerates a list of rights that a parent possesses in order to direct the education of his or her child and be informed about the child's educational programs. The bill also requires the school district to promote parental involvement in the public school system by providing access to the child's studies and instructional materials while also recognizing a parent's right to withdraw the child from objectionable portions of the school's curriculum.

The bill also requires a parent's permission before a health care practitioner may provide services, prescribe medicine to the child, or perform a medical procedure, unless otherwise provided by law. The bill provides a misdemeanor penalty for a health care practitioner or similar person who violates the health care provisions and subjects these persons to disciplinary actions.

The bill takes effect July 1, 2020.

#### II. Present Situation:

#### Parental Guarantees in the United States Constitution

The Fourteenth Amendment to the U.S. Constitution provides that no State

The U.S. Supreme Court has recognized that the Due Process clause includes an additional component that provides a heightened level of protection against any governmental interference where certain fundamental rights and liberty interests are involved. In *Troxel v. Granville*,<sup>1</sup> a case to terminate parental rights, the Court noted that the Fourteenth Amendment "liberty interest" at issue – the interest that parents had in the care, custody, and control over their children – was perhaps the oldest of any fundamental liberty interest that the Court had recognized.

The Court reflected that, in a 1923 decision,<sup>2</sup> it determined that the "liberty" interest protected by the Due Process Clause included the right of parents to "establish a home and bring up children" and "to control the education of their own."

The Court also noted as early as  $1925^3$  that a child was not simply the creature of the State and that the people who nurture the child and direct the child's destiny have the right, and the high duty, to recognize and prepare the child for additional obligations. In 1944, the Court confirmed the right of parents to direct the upbringing of their children when it stated:

It is cardinal with us that the custody, care and nurture of the child reside first in the parents, whose primary function and freedom include preparation for obligations the state can neither supply nor hinder.<sup>4</sup>

Finally, in recounting the history of parental authority in 1979, the Court stated, "We have recognized on numerous occasions that the relationship between parent and child is constitutionally protected."<sup>5</sup>

#### Parental Guarantees in the State Constitution

Similarly, the Florida Supreme Court has determined that the fundamental liberty interest in parenting one's child "is protected by the Florida and federal constitutions. In Florida, it is specifically protected by our privacy provision."<sup>6</sup> The Court also stated that the state constitutional privacy provision contained in Article I, section 23 affords greater protection than that of the federal constitution.

The court wrote in *Winfield v. Division of Pari-Mutuel Wagering*<sup>7</sup> that the standard of review that must be used to evaluate whether a state has intruded into a citizen's private life is the compelling state interest standard. Under that test, the burden of proof is on the state to justify its intrusion on privacy. The burden can be met by the state if it demonstrates that the regulation

<sup>&</sup>lt;sup>1</sup> Troxel v. Granville, 530 U.S. 57 (2000).

<sup>&</sup>lt;sup>2</sup> Troxel quoting Meyer v. Nebraska, 262 U.S. 390, 399, 401 (1923).

<sup>&</sup>lt;sup>3</sup> Troxel quoting Pierce v. Society of Sisters, 268 U.S. 510, 534-535 (1925).

<sup>&</sup>lt;sup>4</sup> Troxel quoting Prince v. Massachusetts, 321 U.S. 158 (1944).

<sup>&</sup>lt;sup>5</sup> Troxel quoting Parham v. J.R. 442 U.S. 584, 602 (1979).

<sup>&</sup>lt;sup>6</sup> Beagle v. Beagle, 678 So. 2d 1271, 1275 (Fla. 1996).

<sup>&</sup>lt;sup>7</sup> Winfield v. Division of Pari-Mutual Wagering, 477 So. 2d 544, 548 (Fla. 1985).

being challenged serves a compelling state interest and the regulation accomplishes its goal by using the least intrusive means.<sup>8</sup>

#### III. Effect of Proposed Changes:

#### Sections 1 and 2 – The Parents' Bill of Rights

The bill creates a new chapter in the Florida Statutes, chapter 1014, which is entitled "Parents' Bill of Rights" and contains sections 1014.01 - 1014.06, F.S.

#### Section 3 – Legislative Findings and Definition

Section 3 contains the legislative findings and a definition. In these provisions, the Legislature finds that:

- It is a fundamental right of parents to direct the upbringing, education, and care of their minor children;
- Important information relating to a minor child should not be withheld, either inadvertently or purposefully, from a parent, including information regarding the minor child's health, well-being, and education, while the child is in the custody of the school district; and
- It is necessary to establish a consistent mechanism for parents to be notified of information relating to the health and well-being of their minor children.

A parent is defined to be a person who has legal custody of a minor child as a natural or adoptive parent or a legal guardian.

#### **Section 4 – The Infringement of Parental Rights**

The bill provides that the following entities may not infringe on the fundamental rights of a parent to direct the upbringing, education, health care, and mental health of a parent's minor child:

- The state;
- State political subdivisions;
- Any other governmental entity; or
- Any other institution.

If any of these entities infringes on a parent's fundamental right, it must demonstrate that the action is reasonable and necessary to achieve a compelling state interest and the action is narrowly tailored and is not otherwise served by a less restrictive means. This "compelling interest" standard is discussed above in the Present Situation.

## **Section 5 – Parental Rights**

## Rights Reserved to the Parent of a Minor Child

This section establishes that all parental rights are reserved to the parent of a minor child "without obstruction or interference" by any of the above-referenced governmental entities. Those rights include, but are not limited to the right to:

- Direct the education and care of the minor child.
- Direct the upbringing and the moral or religious training of the minor child.
- Enroll the minor child in a public school or, as an alternative to public education, a private school, religious school, a home education program, or other available option.
- Access and review all school records relating to the minor child.
- Make health care decisions for the minor child, unless otherwise prohibited by law.
- Access and review all medical records of the minor child, unless prohibited by law or if the parent is the subject of an investigation of a crime committed against the minor child and a law enforcement agency or official requests that the information not be released.
- Consent in writing before a biometric scan of the minor child is made, shared, or stored.
- Consent in writing before any record of the minor child's blood or deoxyribonucleic acid (DNA) is created, stored, or shared, except as required by general law or authorized pursuant to a court order.
- Consent in writing before the state or any of its political subdivisions makes a video or voice recording of the minor child unless the recording is made during or as part of a court proceeding, or is made as part of a forensic interview in a criminal or Department of Children and Families investigation, or is to be used solely for the following purposes:
  - A safety demonstration, including the maintenance of order and discipline in the common areas of a school or on student transportation vehicles;
  - A purpose related to a legitimate academic or extracurricular activity;
  - A purpose related to regular classroom instructions;
  - o Security or surveillance of buildings or grounds; or
  - A photo identification card.
- Be notified promptly if an employee of the state, any of its political subdivisions, any other governmental entity, or any other institution suspects that a criminal offense has been committed against his or her minor child, unless the incident has first been reported to a law enforcement agency or the Department of Children and Families and notifying the parent would impede the investigation.

The bill clarifies that the rights expressed in this section do not:

- Authorize a parent of a minor child to engage in conduct that is unlawful or to abuse or neglect his or her minor child in violation of general law;
- Condone, authorize, approve, or apply to a parental action or decision that would end life;
- Prohibit a court of competent jurisdiction, law enforcement officer, or employee of a government agency that is responsible for child welfare from acting in his or her official capacity within the reasonable and prudent scope of his or her authority; or
- Prohibit a court of competent jurisdiction from issuing an order that is otherwise permitted by law.

#### Discipline

Any employee of any of the above-referenced entities who encourages or coerces, or attempts to encourage or coerce a minor child to withhold information from his or her parent may be subject to disciplinary action.

#### Inalienable Rights

The final subsection states that a parent of a minor child has inalienable rights that are more comprehensive than those enumerated in this section, unless those rights have been legally waived or terminated. The bill also provides that the chapter does not prescribe all of a parent's rights and unless required by law, a parent's rights may not be limited or denied. Additionally, the chapter may not be construed to apply to a parental action or decision that would end life.

#### Section 6 – School District Notifications on Parental Rights

The bill requires each school board, in consultation with parents, teachers, and administrators, to develop and then adopt a policy that promotes parental involvement in the public school system. The policy must include:

- A plan, pursuant to s. 1002.23, F.S., for parental participation to improve parent and teach cooperation in areas such as homework, school attendance, and discipline.
- A procedure, pursuant to s. 1002.20(19)(b), F.S., for a parent to learn about the minor child's course of study, including the source of any supplemental education materials.
- Procedures for a parent to object to instructional material, which includes all classroom materials and school activities, pursuant to s 1006.28(2)(a)2., F.S. and a process for withdrawing the child from the activity, class, or program. The objections may be based on beliefs regarding morality, sex, and religion or the belief that the materials or activities are harmful. Instructional materials are defined to include, but are not limited to, textbooks, workbooks and worksheets, handouts, software, applications, Internet courses, and any and all digital media available to students pursuant to their role as a student in public school.
- Procedures, pursuant to s. 1002.20(3)(d), F.S. for a parent to withdraw the minor child from any portion of the school district's plan as required under s. 1003.42(2)(n), F.S., which relates to sex education or instruction in acquired immune deficiency syndrome education or any instruction regarding sexuality if the parent provides a written objection to the child's participation. The procedures must provide for a parent to be notified in advance of the course content so that he or she may withdraw the child from those portions of the course.
- Procedures, pursuant to s. 1006.195(1)(a), F.S., for a parent to learn about the nature and purpose of clubs and activities at the child's school, including those that are extracurricular or part of the school curriculum.
- Procedures for a parent to learn about parental rights and responsibilities under general law, including all of the following:
  - The right to opt the minor child out of any portion of the school district's comprehensive health education required by statute that relates to sex education instruction in acquired immune deficiency syndrome education or any instruction regarding sexuality.
  - A plan to disseminate information about school choice options, including open enrollment.
  - The right of a parent to exempt the minor child from immunizations.
  - The right of a parent to review statewide, standardized assessment results.

- The right to enroll the minor child in gifted or special education programs.
- The right of a parent to inspect school district instructional materials.
- The right to of a parent to access information relating to the school district's policies for promotion or retention, including high school graduation requirements.
- The right of a parent to receive a school report card and be informed of the child's attendance requirements.
- The right of a parent to access information relating to the state public education system, state standards, report card requirements, attendance requirements, and instructional materials requirements.
- The right of a parent to participate in parent-teacher association and organizations sanctioned by a district school board or the Department of Education.
- The right of a parent to opt out of any district-level data collection relating to the minor child that is not required by law.

The information required in this section may be provided by the district school board electronically or posted on its website.

A parent may request, in writing, from the district school superintendent, the information required under this section. The superintendent must provide the information to the parent within 10 days. If the superintendent denies a parent's request for information or does not respond to the parent's request within 10 days, the parent may appeal the denial to the district school board. The parent's appeal must be placed on the agenda for the board's next public meeting. If it is too late for a parent's appeal to be placed on the agenda at the next meeting, it must be included on the agenda for the following meeting.

#### Section 7 – Parental Consent for Health Care Services

Unless the law provides otherwise,

- A health care practitioner, as defined in s. 456.001, F.S., may not provide, solicit, or arrange to provide health care services or prescribe medicine to the minor child without first obtaining written consent from the parent.
- A person, as defined by statute to include individuals, children, firms, associations, joint adventures, partnership, estates, trusts, business trusts, syndicates, fiduciaries, corporations, and all other groups or combinations, or individual employed by the person, may not provide or solicit or arrange to provide health care services or prescribe medicine to a minor child without first obtaining written parental consent.

Unless otherwise provided by law or a court order, a provider,<sup>9</sup> as defined in s. 408.803, F.S., may not allow a medical procedure to be performed on a minor child in its facility without first obtaining written consent from the parent.

#### Exception

The provisions of this section which addresses parental consent for health care services do not apply to abortion, which is governed by chapter 390.

<sup>&</sup>lt;sup>9</sup> Section 408.803(11), F.S., defines a provider to mean any activity, service, agency, or facility regulated by the agency and listed in s. 408.802, F.S.

#### **Penalties**

A health care practitioner or other person who violates this section is subject to disciplinary action pursuant to s. 408.813 or s. 456.072, F.S., sections 8 and 9 of the bill, and commits a first degree misdemeanor which is punishable by up to one year imprisonment and a fine not to exceed \$1,000.<sup>10</sup>

#### Section 8 – Administrative Fines and Violations

The Agency for Health Care Administration may impose an administrative fine for a violation of the provisions regarding the parental consent for health care services. The violation is an unclassified violation and the fine may not exceed \$500 for each violation.

#### Section 9 – Grounds for Discipline

The Department of Health may take disciplinary action against someone who fails to comply with the parental consent requirements for health care services. The disciplinary actions range from refusing to certify a license or certify the license with restrictions, suspending or permanently revoking a license, restricting a license, imposing an administrative fine not to exceed \$10,000 for each offense, issuing a reprimand or letter of concern, placing the licensee on probation, taking corrective action, imposing an administrative fine for violations of patient rights, requiring the refund of fees billed and collected, and requiring that the practitioner undergo remedial education.<sup>11</sup>

#### Section 10 – Effective Date

The bill takes effect July 1, 2020.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

<sup>&</sup>lt;sup>10</sup> Sections 775.082(4)(a) and 775.083(1)(d), F.S.

<sup>&</sup>lt;sup>11</sup> Section 456.072(1), F.S.

#### E. Other Constitutional Issues:

None identified.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 408.813 and 456.072.

This bill creates the following sections of the Florida Statutes: 1014.01, 1014.02, 1014.03, 1014.04, 1014.05, and 1014.06.

#### IX. Additional Information:

#### A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Stargel

	22-01618A-20 20201634
1	A bill to be entitled
2	An act relating to parental rights; creating chapter
3	1014, F.S.; creating s. 1014.01, F.S.; providing a
4	short title; creating s. 1014.02, F.S.; providing
5	legislative findings; defining the term "parent";
6	creating s. 1014.03, F.S.; providing that the state,
7	its political subdivisions, other governmental
8	entities, or other institutions may not infringe on
9	parental rights without demonstrating specified
10	information; creating s. 1014.04, F.S.; providing that
11	a parent of a minor child has specified rights
12	relating to his or her minor child; prohibiting the
13	state from infringing upon specified parental rights;
14	prohibiting specified parental rights from being
15	limited or denied; providing that certain actions by
16	specified individuals are grounds for disciplinary
17	actions against those individuals; providing
18	construction; creating s. 1014.05, F.S.; requiring
19	each district school board in consultation with
20	parents, teachers, and administrators, to develop and
21	adopt a policy to promote parental involvement in the
22	public school system; providing requirements for such
23	policy; defining the term "instructional materials";
24	authorizing a district school board to provide such
25	policy electronically or on its website; authorizing a
26	parent to request certain information in writing;
27	providing a procedure for appealing the denial of such
28	information requests; creating s. 1014.06, F.S.;
29	prohibiting certain health care practitioners from

## Page 1 of 11

	22-01618A-20 20201634
30	taking specified actions without a parent's written
31	permission; prohibiting certain entities from taking
32	specified actions relating to a minor's health care
33	without a parent's written permission; prohibiting a
34	health care facility from allowing certain actions
35	without a parent's written permission; providing
36	exceptions; providing for disciplinary actions and
37	criminal penalties; amending s. 408.813, F.S.;
38	providing that certain violations relating to parental
39	consent are grounds for administrative fines for
40	health care facilities; amending s. 456.072, F.S.;
41	providing that failure to comply with certain parental
42	consent requirements is grounds for disciplinary
43	action for health care practitioners; providing an
44	effective date.
45	
46	Be It Enacted by the Legislature of the State of Florida:
47	
48	Section 1. Chapter 1014, Florida Statutes, consisting of
49	ss. 1014.01-1014.06, is created and shall be entitled "Parents'
50	Bill of Rights."
51	Section 2. Section 1014.01, Florida Statutes, is created to
52	read:
53	1014.01 Short titleThis section and ss. 1014.02-1014.06
54	may be cited as the "Parents' Bill of Rights."
55	Section 3. Section 1014.02, Florida Statutes, is created to
56	read:
57	1014.02 Legislative findings and definition
58	(1) The Legislature finds that it is a fundamental right of

## Page 2 of 11

	22-01618A-20 20201634
59	parents to direct the upbringing, education, and care of their
60	minor children. The Legislature further finds that important
61	information relating to a minor child should not be withheld,
62	either inadvertently or purposefully, from his or her parent,
63	including information relating to the minor child's health,
64	well-being, and education, while the minor child is in the
65	custody of the school district. The Legislature further finds it
66	is necessary to establish a consistent mechanism for parents to
67	be notified of information relating to the health and well-being
68	of their minor children.
69	(2) For purposes of this chapter, the term "parent" means a
70	person who has legal custody of a minor child as a natural or
71	adoptive parent or a legal guardian.
72	Section 4. Section 1014.03, Florida Statutes, is created to
73	read:
74	1014.03 Infringement of parental rights.—The state, any of
75	its political subdivisions, any other governmental entity, or
76	any other institution may not infringe on the fundamental rights
77	of a parent to direct the upbringing, education, health care,
78	and mental health of his or her minor child without
79	demonstrating that such action is reasonable and necessary to
80	achieve a compelling state interest and that such action is
81	narrowly tailored and is not otherwise served by a less
82	restrictive means.
83	Section 5. Section 1014.04, Florida Statutes, is created to
84	read:
85	1014.04 Parental rights.—
86	(1) All parental rights are reserved to the parent of a
87	minor child in this state without obstruction or interference
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#### Page 3 of 11

CODING: Words stricken are deletions; words underlined are additions.

SB 1634

	22-01618A-20 20201634
88	from the state, any of its political subdivisions, any other
89	governmental entity, or any other institution, including, but
90	not limited to, all of the following rights of a parent of a
91	minor child in this state:
92	(a) The right to direct the education and care of his or
93	her minor child.
94	(b) The right to direct the upbringing and the moral or
95	religious training of his or her minor child.
96	(c) The right, pursuant to s. 1002.20(2)(b) and (6), to
97	enroll his or her minor child in a public school or, as an
98	alternative to public education, a private school, religious
99	school, a home education program, or other available options.
100	(d) The right, pursuant to s. 1002.20(13), to access and
101	review all school records relating to his or her minor child.
102	(e) The right to make health care decisions for his or her
103	minor child, unless otherwise prohibited by law.
104	(f) The right to access and review all medical records of
105	his or her minor child, unless prohibited by law or if the
106	parent is the subject of an investigation of a crime committed
107	against the minor child and a law enforcement agency or official
108	requests that the information not be released.
109	(g) The right to consent in writing before a biometric scan
110	of his or her minor child is made, shared, or stored.
111	(h) The right to consent in writing before any record of
112	his or her minor child's blood or deoxyribonucleic acid (DNA) is
113	created, stored, or shared, except as required by general law or
114	authorized pursuant to a court order.
115	(i) The right to consent in writing before the state or any
116	of its political subdivisions makes a video or voice recording

## Page 4 of 11

	22-01618A-20 20201634
117	of his or her minor child unless such recording is made during
118	or as part of a court proceeding or is made as part of a
119	forensic interview in a criminal or Department of Children and
120	Families investigation or is to be used solely for the following
121	purposes:
122	1. A safety demonstration, including the maintenance of
123	order and discipline in the common areas of a school or on
124	student transportation vehicles;
125	2. A purpose related to a legitimate academic or
126	extracurricular activity;
127	3. A purpose related to regular classroom instructions;
128	4. Security or surveillance of buildings or grounds; or
129	5. A photo identification card.
130	(j) The right to be notified promptly if an employee of the
131	state, any of its political subdivisions, any other governmental
132	entity, or any other institution suspects that a criminal
133	offense has been committed against his or her minor child,
134	unless the incident has first been reported to law enforcement
135	or the Department of Children and Families and notifying the
136	parent would impede the investigation.
137	(2) This section does not:
138	(a) Authorize a parent of a minor child in this state to
139	engage in conduct that is unlawful or to abuse or neglect his or
140	her minor child in violation of general law;
141	(b) Condone, authorize, approve, or apply to a parental
142	action or decision that would end life;
143	(c) Prohibit a court of competent jurisdiction, law
144	enforcement officer, or employee of a government agency that is
145	responsible for child welfare from acting in his or her official

## Page 5 of 11

	22-01618A-20 20201634
146	capacity within the reasonable and prudent scope of his or her
147	authority; or
148	(d) Prohibit a court of competent jurisdiction from issuing
149	an order that is otherwise permitted by law.
150	(3) An employee of the state, any of its political
151	subdivisions, or any other governmental entity who encourages or
152	coerces, or attempts to encourage or coerce, a minor child to
153	withhold information from his or her parent may be subject to
154	disciplinary action.
155	(4) A parent of a minor child in this state has inalienable
156	rights that are more comprehensive than those listed in this
157	section, unless such rights have been legally waived or
158	terminated. This chapter does not prescribe all rights to a
159	parent of a minor child in this state. Unless required by law,
160	the rights of a parent of a minor child in this state may not be
161	limited or denied. This chapter may not be construed to apply to
162	a parental action or decision that would end life.
163	Section 6. Section 1014.05, Florida Statutes, is created to
164	read:
165	1014.05 School district notifications on parental rights
166	(1) Each district school board shall, in consultation with
167	parents, teachers, and administrators, develop and adopt a
168	policy to promote parental involvement in the public school
169	system. Such policy must include:
170	(a) A plan, pursuant to s. 1002.23, for parental
171	participation in schools to improve parent and teacher
172	cooperation in such areas as homework, school attendance, and
173	discipline.
174	(b) A procedure, pursuant to s. 1002.20(19)(b), for a
1	

## Page 6 of 11

	22-01618A-20 20201634
175	 parent to learn about his or her minor child's course of study,
176	including the source of any supplemental education materials.
177	(c) Procedures for a parent to object to instructional
178	materials, including all classroom materials and school
179	activities, pursuant to s. 1006.28(2)(a)2., and a process for
180	withdrawing his or her minor child from the activity, class, or
181	program in which such materials or activities are used. Such
182	objections may be based on beliefs regarding morality, sex, and
183	religion or the belief that such materials or activities are
184	harmful. The term "instructional materials" includes, but is not
185	limited to, textbooks, workbooks and worksheets, handouts,
186	software, applications, Internet courses, and any and all
187	digital media available to students pursuant to their role as a
188	student in public school.
189	(d) Procedures, pursuant to s. 1002.20(3)(d), for a parent
190	to withdraw his or her minor child from any portion of the
191	school district's comprehensive health education required under
192	s. 1003.42(2)(n) that relates to sex education or instruction in
193	acquired immune deficiency syndrome education or any instruction
194	regarding sexuality if the parent provides a written objection
195	to his or her minor child's participation. Such procedures must
196	provide for a parent to be notified in advance of such course
197	content so that he or she may withdraw his or her minor child
198	from those portions of the course.
199	(e) Procedures, pursuant to s. 1006.195(1)(a), for a parent
200	to learn about the nature and purpose of clubs and activities
201	offered at his or her minor child's school, including those that
202	are extracurricular or part of the school curriculum.
203	(f) Procedures for a parent to learn about parental rights

## Page 7 of 11

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SB 1634

	22-01618A-20 20201634
204	and responsibilities under general law, including all of the
205	following:
206	1. Pursuant to s. 1002.20(3)(d), the right to opt his or
207	her minor child out of any portion of the school district's
208	comprehensive health education required under s. 1003.42(2)(n)
209	that relates to sex education instruction in acquired immune
210	deficiency syndrome education or any instruction regarding
211	sexuality.
212	2. A plan to disseminate information, pursuant to s.
213	1002.20(6), about school choice options, including open
214	enrollment.
215	3. In accordance with s. 1002.20(3)(b), the right of a
216	parent to exempt his or her minor child from immunizations.
217	4. In accordance with s. 1008.22, the right of a parent to
218	review statewide, standardized assessment results.
219	5. In accordance with s. 1003.57, the right of a parent to
220	enroll his or her minor child in gifted or special education
221	programs.
222	6. In accordance with s. 1006.28(2)(a)1., the right of a
223	parent to inspect school district instructional materials.
224	7. In accordance with s. 1008.25, the right of a parent to
225	access information relating to the school district's policies
226	for promotion or retention, including high school graduation
227	requirements.
228	8. In accordance with s. 1002.20(14), the right of a parent
229	to receive a school report card and be informed of his or her
230	minor child's attendance requirements.
231	9. In accordance with s. 1002.23, the right of a parent to
232	access information relating to the state public education

## Page 8 of 11

	22-01618A-20 20201634
233	system, state standards, report card requirements, attendance
234	requirements, and instructional materials requirements.
235	10. In accordance with s. 1002.23(4), the right of a parent
236	to participate in parent-teacher associations and organizations
237	that are sanctioned by a district school board or the Department
238	of Education.
239	11. In accordance with s. 1002.222(1)(a), the right of a
240	parent to opt out of any district-level data collection relating
241	to his or her minor child not required by law.
242	(2) A district school board may provide the information
243	required in this section electronically or post such information
244	on its website.
245	(3) A parent may request, in writing, from the district
246	school superintendent the information required under this
247	section. Within 10 days, the district school superintendent must
248	provide such information to the parent. If the district school
249	superintendent denies a parent's request for information or does
250	not respond to the parent's request within 10 days, the parent
251	may appeal the denial to the district school board. The district
252	school board must place a parent's appeal on the agenda for its
253	next public meeting. If it is too late for a parent's appeal to
254	appear on the next agenda, the appeal must be included on the
255	agenda for the subsequent meeting.
256	Section 7. Section 1014.06, Florida Statutes, is created to
257	read:
258	1014.06 Parental consent for health care services
259	(1)(a) Except as otherwise provided by law, a health care
260	practitioner, as defined in s. 456.001, may not provide or
261	solicit or arrange to provide health care services or prescribe
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## Page 9 of 11

	22-01618A-20 20201634
262	medicinal drugs to a minor child without first obtaining written
263	parental consent.
264	(b) Except as otherwise provided by law, a person, as
265	defined in s. 1.01, or an individual employed by such person may
266	not provide or solicit or arrange to provide health care
267	services or prescribe medicinal drugs to a minor child without
268	first obtaining written parental consent.
269	(2) Except as otherwise provided by law or a court order, a
270	provider, as defined in s. 408.803, may not allow a medical
271	procedure to be performed on a minor child in its facility
272	without first obtaining written parental consent.
273	(3) This section does not apply to an abortion, which is
274	governed by chapter 390.
275	(4) A health care practitioner or other person who violates
276	this section is subject to disciplinary action pursuant to s.
277	408.813 or s. 456.072, as applicable, and commits a misdemeanor
278	of the first degree, punishable as provided in s. 775.082 or s.
279	775.083.
280	Section 8. Paragraph (f) is added to subsection (3) of
281	section 408.813, Florida Statutes, to read:
282	408.813 Administrative fines; violations.—As a penalty for
283	any violation of this part, authorizing statutes, or applicable
284	rules, the agency may impose an administrative fine.
285	(3) The agency may impose an administrative fine for a
286	violation that is not designated as a class I, class II, class
287	III, or class IV violation. Unless otherwise specified by law,
288	the amount of the fine may not exceed \$500 for each violation.
289	Unclassified violations include:
290	(f) Violating the parental consent requirements of s.
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## Page 10 of 11

	22-01618A-20 20201634
291	1014.06.
292	Section 9. Paragraph (pp) is added to subsection (1) of
293	section 456.072, Florida Statutes, to read:
294	456.072 Grounds for discipline; penalties; enforcement
295	(1) The following acts shall constitute grounds for which
296	the disciplinary actions specified in subsection (2) may be
297	taken:
298	(pp) Failure to comply with the parental consent
299	requirements of s. 1014.06.
300	Section 10. This act shall take effect July 1, 2020.

## Page 11 of 11

## The Florida Senate COMMITTEE VOTE RECORD

COMMITTEE:	Judiciary
ITEM:	SB 1634
FINAL ACTION:	Favorable
MEETING DATE:	Tuesday, February 4, 2020
TIME:	12:30—2:30 p.m.
PLACE:	110 Senate Building

FINAL VOTE			2/04/2020 Motion time vote at 2:29	2/04/2020 1 Motion time certain to vote at 2:29 PM				
			Hutson					
Yea	Nay	SENATORS	Yea	Nay	Yea	Nay	Yea	Nay
Х		Baxley						
	Х	Gibson						
Х		Hutson						
Х		Stargel						
	Х	Rodriguez, VICE CHAIR						
Х		Simmons, CHAIR						
						1	1	
		1						
4	2		FAV					
4 Yea	∠ Nay	– TOTALS	Yea	- Nay	Yea	Nay	Yea	Nay

RCS=Replaced by Committee Substitute RE=Replaced by Engrossed Amendment RS=Replaced by Substitute Amendment TP=Temporarily Postponed VA=Vote After Roll Call VC=Vote Change After Roll Call WD=Withdrawn OO=Out of Order AV=Abstain from Voting 02/04/2020 - Judiciary (12:30 PM - 2:30 PM) All Documents

S01634 GENERAL BILL by Stargel; (Identical H 01059) Parental Rights. EFFECTIVE DATE: 07/01/2020. 01/30/20 S On Committee agenda-- Judiciary, 02/04/20, 12:30 pm, 110 Senate Building 02/04/20 S Favorable by Judiciary; YEAS 4 NAYS 2; Now in Education



## THE FLORIDA SENATE

Tallahassee, Florida 32399-1100

COMMITTEES: Appropriations Subcommittee on Education, *Chair* Appropriations Education Ethics and Elections Finance and Tax Judiciary Rules

JOINT COMMITTEE: Joint Select Committee on Collective Bargaining

SENATOR KELLI STARGEL 22nd District

January 17, 2020

The Honorable David Simmons Senate Committee on Judiciary Chair 404 Senate Building 404 South Monroe Street Tallahassee, FL 32399-1100

Dear Chair Simmons:

I respectfully request that SB 1634, related to *Parental Rights* be placed on the Judiciary meeting agenda at your earliest convenience.

Thank you for your consideration, and please do not hesitate to contact me should you have any questions.

Sincerely,

Kelli Starge

Kelli Stargel State Senator, District 22

Cc: Tom Cibula/Staff Director Joyce Butler/AA

REPLY TO:

□ 2033 East Edgewood Drive, Suite 1, Lakeland, Fiorida 33803 (863) 668-3028

1 408 Senate Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5022

Senate's Website: www.flsenate.gov

1634 THE FLO	RIDA SENATE
APPEARAN	or Senate Professional Staff conducting the meeting
Topic Parental Rights	Amendment Barcode (if applicable)
Name Brila Elinen	
Job Title Student	
Address 10335 Junuer Aguel P	2. Phone 813 756 9178
Riverview FL City State	33578 Email isabe Maretwell Ogna Zip
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Christian Family	(oalition
Appearing at request of Chair: Yes V No	Lobbyist registered with Legislature: 🗌 Yes 📉 No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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	ORIDA SENATE	
2/4/2020 (Deliver BOTH copies of this form to the Sena	ANCE RECO	
Meeting Bate Topic Overtal Rights		Bill Number (if applicable) Amendment Barcode (if applicable)
Name Kon Watson		: :
Job Title Lobby ist		
Address 3738 Mundun Way		Phone 850 567 - 1202
Street Tallahossa FC	32309	Email Watson, Strutegins & concast
City State	Zip	net net
Speaking: For Against Information		peaking: In Support Against in will read this information into the record.)
Representing Florida Freedom	Alliance	- -
Appearing at request of Chair: Yes No	Lobbyist regist	ered with Legislature: Yes No
M/bilo it is a Capata tradition to anacyraan nyblic tastimany ti		

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is now of the worklin variant for this month.

# THE FLORIDA SENATE APPEARANCE RECORD

Feb, 4, 2020       (Deliver BOTH copies of this form to the Senation Deteing Date         Meeting Date	ator or Senate Professional S	Staff conducting the meeting)	<u>SB</u> 1634 Bill Number (if applicable)
Topic Parental Rights		Amend	ment Barcode (if applicable)
Name Debbie Wine		-	
Job Title <u>Studen</u> t		-	
Address 6974 Alt Bab Pk Rd		Phone <u>863-2</u>	205-3997
Bartow Fl City State	33830 Zip	Email Wined	ebbie laty mail
Speaking: For Against Information		peaking: <b>I</b> In Sup air will read this informa	
Representing <u>CFC</u> River			
Appearing at request of Chair:Yes No	Lobbyist regist	tered with Legislat	ure: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

The Flori	da Senate
APPEARAN	<b>CE RECORD</b> Senate Professional Staff conducting the meeting) $SB - 1034$
Meeting Date	Bill Number (if applicable)
Topic PARENIA Rights	Amendment Barcode (if applicable)
Name Minh pre	
Job Title <u>Self</u>	
Address 1811 Stylink balms ct	Phone 336-262-1715
Street BLANION FL, 3351	Email Michboella gril
City State Speaking: For Against Information	Zip Waive Speaking: XIn Support Against
	(The Chair will read this information into the record.)
Representing	·
Appearing at request of Chair: 🗌 Yes 🕅 No	Lobbyist registered with Legislature: Yes X No
While it is a Senate tradition to encourage public testimony, time	nay not permit all persons wishing to speak to be heard at this

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

# THE FLORIDA SENATE APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Meeting/Date	Staff conducting the meeting) SS1634 Bill Number (if applicable)
Topic <u>Parental Rights</u>	Amendment Barcode (if applicable)
Name Peter Simmens	_
Job Title <u>Student</u>	_
Address 2105 Acted Palms Pl	Phone 912 602 3101
	2 Email_ <u>pbslmmans856gml</u>
Speaking: For Against Information Waives	Speaking: In Support Against air will read this information into the record.)
Representing <u>CPC/River Church</u>	
Appearing at request of Chair: Yes No Lobbyist regis	stered with Legislature: 🗌 Yes 🕅 No
While it is a Senate tradition to encourage public testimony, time may not permit a meeting. Those who do speak may be asked to limit their remarks so that as man	, – ,

This form is part of the public record for this meeting.

## THE FLORIDA SENATE APPEARANCE RECORD

$\frac{\partial f - \partial 4}{Meeting Date}$ (Deliver BOTH copies of this form to the Senator or Senate Professional St	taff conducting the meeting) <u>SB1634</u> Bill Number (if applicable)
Topic <u>Parental Rights</u> Name <u>Vernandah Brathwaite</u>	Amendment Barcode (if applicable)
Job Title Minister	
Address 1333 Poters Dr.	Phone 352-396-6108
City City State Zip	Email <u>Brathway</u> @ <u>Yahoo.Co</u> m beaking: An Support Against
Representing <u>Christian</u> Calation (The Chai	beaking: Against ir will read this information into the record.)
Appearing at request of Chair: Yes No Lobbyist registe	ered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

THE FLORIDA SENA	A <i>TE</i>
APPEARANCE R	ECORD
(Deliver BOTH copies of this form to the Senator or Senate Pro <i>O2/04/20</i> <i>Meeting Date</i>	ofessional Staff conducting the meeting) <u>58/634</u> Bill Number (if applicable)
Topic <u>Perenstal Rights</u> Name Geraldo Mantinez	Amendment Barcode (if applicable)
Name Geraldo Martinez	
Job Title	
Address <u>3706 N Elmer st</u>	Phone <u>978-375-8379</u>
<u>YAMPA</u> City State Zin	Z Email
Speaking: For Against Information	Waive Speaking: In Support Against The Chair will read this information into the record.)
Representing Fryplo Elias - Constian Fo	mily Costition
	st registered with Legislature: Yes VNo
While it is a Senate tradition to encourage public testimony, time may not i	nermit all nersons wishing to sneak to be heard at this

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

THE FLORIDA SENATE	
APPEARANCE REC	ORD
2/4/2020 (Deliver BOTH copies of this form to the Senator or Senate Professional	al Staff conducting the meeting) $1634$
Meeting Date	Bill Number (if applicable)
Topic Varental Kights	Amendment Barcode (if applicable)
Name Pamela Burch Fort	
Job Title	
Address 104 S. Monroe Street	Phone
Tallahussee FL 52301 City State Zip	_ Email TcgLobby Daol. com
Speaking: For Against Information Waive	Speaking: In Support Against hair will read this information into the record.)
Representing ACLU FL	
Appearing at request of Chair: Yes No Lobbyist regi	stered with Legislature: 🚺 Yes 🔲 No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

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## THE FLORIDA SENATE APPEARANCE RECORD

02.04.2020	(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meet			<sup>))</sup> SB 1634
Meeting Date				Bill Number (if applicable)
Topic Senate Bill 1634	4		Amer	ndment Barcode (if applicable)
Name David Barkey				
Job Title Senior & Sou	theastern Area Counsel			
Address 5295 Town Center Road, Ste. 300			Phone 561-988-2912	
Boca Raton	FL	33486	Email dbarkey@	Dadl.org
City Speaking: For	State Against Information		peaking: 🗌 In S	Support Against <i>Mation into the record.)</i>
Representing ADL	(Anti-Defamation League)			
Appearing at request o	of Chair: Yes No	Lobbyist regist	ered with Legisla	ture: 🖌 Yes 🗌 No
	n to encourage public testimony, eak may be asked to limit their re		• •	•

This form is part of the public record for this meeting.

THE FLORIDA SENATE					
APPEARANCE RECORD					
242020 (Deliver BOTH copies of this form to the Senator or Senate Professional S Meeting Date	Staff conducting the meeting) $\underline{5B1634}$ Bill Number (if applicable)				
Topic Parental Rights	Amendment Barcode (if applicable)				
Name Kim Porteous					
Job Title President					
Address 6616 Crenshaw Dr.	Phone 706-669-8192				
Orlando FL 32835 City State Zip	Email				
	peaking: In Support X Against ir will read this information into the record.)				
Representing F.L. National Organization	n For Women				
Appearing at request of Chair: Yes X No Lobbyist regist	ered with Legislature: 🗌 Yes, 🏹 No				

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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THE FLORIDA SENATE	
APPEARANCE RECO	RD
Q ノイノスの (Deliver BOTH copies of this form to the Senator or Senate Professional Sta	aff conducting the meeting) $l \in 3 \checkmark$
Meeting Date	Bill Number (if applicable)
Topic	Amendment Barcode (if applicable)
Name <u>Grnwuille</u> Pequie	
Job Title Attorney	
Address 226 W. Georg' Not	Phone
Inlaknspe FL 3230	Email
City State Zip	
Speaking: For Against Information Waive Sp (The Chair	peaking: In Support Against r will read this information into the record.)
Representing Self	
Appearing at request of Chair: Yes No Lobbyist registe	ered with Legislature: Yes No

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While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

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S-001 (10/14/14)
(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

$\frac{2 - 4 - 2\delta}{Meeting Date}$	$\frac{\mathcal{SB}}{\mathcal{Bill}} \frac{\mathcal{SB}}{\mathcal{Bill}} \frac{\mathcal{SB}}{\mathcal$
Topic <u>Parental Rights</u>	Amendment Barcode (if applicable)
Name Trankie Petrie	_
Job Title Bychalogist	
Address 11-3 Victory Garden DR. Street	Phone <u>352-325-0030</u>
Jallahassee F( 32301 City State Zip	Email <u>fhpetrie Eqmail.com</u>
	Speaking: In Support Against air will read this information into the record.)
Representing <u>Parents and Children</u>	
Appearing at request of Chair: Yes No Lobbyist regis	tered with Legislature: 🚺 Yes 📝 No

# **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

21412020

2 4 2020 (Deliver BOTH copies of this form to the Senato	or or Senate Professional S	itaff conducting the meeting)	1634
Meeting Date			Bill Number (if applicable)
Topic Parental Pights		Amendr	nent Barcode (if applicable)
Name Sterra Hampton			
Job Title_Student			
Address 7136 Fovest Mere Drive	/	Phone <u>(360)</u> 8	50-9405
piveniew FL	335.78	Email Snaomi	12000@gmail.com
City State Speaking: For Against Information		peaking: 🗹 In Sup	+
Representing The Piver Church			
Appearing at request of Chair: Yes Vo	Lobbyist regist	ered with Legislatu	re: 🗌 Yes 🗹 No

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

<u>OQ - OH - QO</u> Meeting Date	The copies of this form to the Genator	Tor Ochale Froiessional C		) (, 3 식 ill Number (if applicable)
Topic <u>Parental Righ</u> Name <u>Alexia Moral</u>			Amendme	nt Barcode (if applicable)
Job Title <u>Canvasser</u>			-	
Address <u>4068</u> Scibal Street	Park Dr Apt 30	33610	Phone <u>812.30</u>	<u>11.5248</u> <u>219506 gmail.c</u> om
<u>Tampa</u> <i>City</i> Speaking: For Agains	State	<sup>Zip</sup> Waive S	peaking: In Supp	ort Against
Representing The Ri	ver Church 4	- Christian	Family Coalit	ion
Appearing at request of Chair:	Yes 🗸 No	Lobbyist regist	tered with Legislature	: Yes 🗹 No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

	THE FLORIDA SI	ENATE
APPE	ARANCE	RECORD

U2 U4 2020 Meeting Date (Deliver BOTH	copies of this form to the Sena	or or Senate Professional S	Staff conducting the meeting) I U 3+ Bill Number (if applicable)
Topic Pavental Rights	<u>ò</u>		Amendment Barcode (if applicable)
Name Eileen Rivero	λ		_
Job Title Hoz Pine Rie	Al Civero T	Delivery ISriver	
Address 1102 Pine Rido	R CIV W		Phone 484-474-6061
Street Broundun City	State	33511 Zip	Email Veileen 094 @gmail.com
Speaking: For Against	Information		Speaking: In Support Against air will read this information into the record.)
Representing The	River Churc	ht Christic	an Family Coalition
Appearing at request of Chair:	Yes 📝 No	Lobbyist regist	tered with Legislature: 🗌 Yes 📈 No

a/y	/ (Deliver BOTH)	copies of this form to the Sena	ator or Senate Professional St	taff conducting the	e meeting)	SB 1634	
Meet	ing Date					Bill Number (if app	licable)
Topic	Parental Rights	)			Amendn	nent Barcode (if apj	olicable)
Name	Marie Cabr.	169					
Job Title	Pristor						
Address	12617 Adventur	e Poive		Phone	8-13	- 900-696	stý
	Riverview f		33579	Email			
Speaking:	City For Against	State		beaking:		port Again	
Repre	senting <u>Christia</u>	n Family Co	s (ition				
Appearin	g at request of Chair:	Yes No	Lobbyist registe	ered with Le	egislatu	re: Yes	No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

THE FLOI	RIDA SENATE		
APPEARAN	ICE RECO	RD	
(Deliver BOTH copies of this form to the Senator	or Senate Professional S	taff conducting the meeting	) SB 1634
Meeting Date			Bill Number (if applicable)
Topic Parental Rights		Amen	adment Barcode (if applicable)
Name Kaitiyn Cabrera			
Job Title Student			
Address 12617 Adventure Drive		Phone <u>(813)- `</u>	158-5647
Riverveiw Flordia City State	<u> </u>	Email	- mm-end the task to
Speaking: For Against Information	Waive S		upport Against
Representing Christian family Coo	lition		
Appearing at request of Chair: Yes No	Lobbyist registe	ered with Legisla	ture: Yes No
MARTINE WITH A DESCRIPTION OF THE REPORT OF THE REPORT OF THE REPORT OF THE			

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While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.





## ADDEADANCE DECODD

APPEARA	NCE RECO	RD
2424 (Deliver BOTH copies of this form to the Senate	or or Senate Professional S	taff conducting the meeting) $5151034$
Meeting Date		Bill Number (if applicable)
Topic Paulo Cleant		Amendment Barcode (if applicable)
Name Lydra Maldona		
Job Title <u>lase manager</u>		
Address 5/19 M. Trw Ly A		Phone 34/352-1010
Buyter Brech Ha City State	33472 Zip	Email Mondancz 4211 Open
Speaking: For Against Information	Waive Sp (The Cha	beaking: In Support Against ir will read this information into the record.)
Representing <u>RHNC/CFC</u>		
Appearing at request of Chair: Yes No	Lobbyist regist	ered with Legislature: 🚺 Yes 🗌 No

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Meeting Date Bill Number (if applic Topic Amendment Barcode (if applicable) NSON Name Minis Job Title /////  $\mathcal{S}$ Phone 352-3Address \_ Street 34 ilver Email State Waive Speaking: In Support Against (The Chair will read this information into the record.) Against Information Speaking: For Representing Appearing at request of Chair: Lobbyist registered with Legislature: Yes No Yes No

#### (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Meeting Date mber (if applicable) Topic Amendment Barcode (if applicable) Deril Miller Name Job Title Phone Address UNit Do MADIMON Email Zip State Against Information Waive Speaking: 1 In Support Speaking: For Against (The Chair will read this information into the record.) Representing Appearing at request of Chair: Yes $\sqrt{NO}$ Lobbyist registered with Legislature: Yes M

The Florida Senate

#### APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

<u> </u>		SB 1634 Bill Number (if applicable)
Topic Parental Pights		Amendment Barcode (if applicable)
Name alyce David		
Job Title		_
Address 132 agales Gel.		Phone <u>352-639-3137</u>
<u>Leenhuig</u> City State	<i>341748</i> Zip	Email ajdAvis 26 & YAhod con
Speaking: For Against Information	Waive S	Speaking: In Support Against A
Representing <u>CFC</u>		
Appearing at request of Chair: Yes 📝 No	Lobbyist regis	tered with Legislature: Yes 🚺 No
While it is a Senate tradition to encourage public testimony, til	ne mav not permit al	I persons wishing to speak to be heard at this

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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#### **THE FLORIDA SENATE** SB1634 APPEARANCE RECORD (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) 2-4-2 Meetina Date Bill Number (if applicable) Topic Amendment Barcode (if applicable) Name Job Title 121 Phone Address unes Street 33 Email State Waive Speaking: KIn Support Information Speaking: For Against Against (The Chair will read this information into the record.) Representing Appearing at request of Chair: | |Yes |X| No Lobbyist registered with Legislature: Yes No

I HE FLV	RIDA SENATE
	ICE RECORD or Senate Professional Staff conducting the meeting) <u>SB</u> 1634 Bill Number (if applicable)
Topic <u>Parental Rights</u>	Amendment Barcode (if applicable)
Name WILLIGM Richhart	
Job Title <u>Retired</u>	
Address <u>9300 SW 85TH TEM</u>	Phone <u>260-315-05</u>
<u>    Ocala                               </u>	<u>357481</u> Email <u>Soberrs 467780 Yahoo</u>
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing <u>CFC</u>	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature:
While it is a Canata tradition to anasytrage nublic testiments time	move not normalitall normana wishing to anack to be based at this

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THE ELONDA CENATE

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

THE FLORIDA SENATE	£
APPEARANCE RE	CORD
File       H       Lo20       (Deliver BOTH copies of this form to the Senator or Senate Profes         Meeting/Date       Meeting/Date	
Topic Perantal Rights	Amendment Barcode (if applicable)
Name Chery/ Baker	
Job Title Rev.	
Address 36651 Sty Crest block.	Phone <u>352, 207, 908</u>
Street <u>Fruitband</u> Park <u>Flu</u> , <u>3473/</u> City State Zip	Email Chery/ baker 7770 gmal
Speaking: For Against Information Wai	ve Speaking: In Support Against Chair will read this information into the record.)
Representing <u>C.F.C.</u>	
Appearing at request of Chair: Yes No Lobbyist re	egistered with Legislature: 🔄 Yes 🔄 No

This form is nort of the nublic record for this mostion

#### APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Feb. 4, 2020 Meeting Date	$\frac{5B}{Bill Number (if applicable)}$
Topic Parental Rights	Amendment Barcode (if applicable)
Name Lyrette Gee	
Job Title 1447 Pelican Path	
Address 14477 Pelican Path Street	Phone (424) 229-4926
The Villages FL City State	32162 Email Lypettehanley ogmail. con zip
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing <u>CFC</u>	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature:
While it is a Senate tradition to encourage public testimony tir	ne may not permit all persons wishing to speak to be heard at this

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

D       U       U       U       Comparison of the senator o	
Topic <u>Parental Bill &amp; Wrong J</u> Name Charo Valero	Amendment Barcode (if applicable)
Name Charo Vallro	
Job Title POlicy Director	•
Address	Phone
City State Zip	Email
Speaking: For Against Information Waive S	peaking: In Support Against Against hir will read this information into the record.)
Representing Florida Lating Institut	
Appearing at request of Chair: Yes No Lobbyist regist	tered with Legislature: Yes 🗌 No

$\frac{2/4/2020}{Meeting Date}$ (Deliver BOTH copies of this form to the Senator or Senate Professional St	_ · · · ·
Topic <u>parental bill</u> of wrongi	Amendment Barcode (if applicable)
Name Laura Hernander	
Job Title Leginance Manager	
Address	Phone
	Email
City State Zip	
	eaking: In Support Against r will read this information into the record.)
Representing Florida Alliance & planned par	4thous Opiliatis
Appearing at request of Chair: Yes No Lobbyist register	ered with Legislature: 📈 Yes 🗌 No

THE FLORIDA SENATE	
APPEARANCE RECO	ORD
02/04/72020 (Deliver BOTH copies of this form to the Senator or Senate Professional	Staff conducting the meeting) $SB 16 34$
Meeting Date	Bill Number (if applicable)
Topic <u>Papental Rights</u>	Amendment Barcode (if applicable)
Name Lois Valdinitas	_
Job Title	_
Address 7703 Jackson Springs Rd	_ Phone <u>\$13</u> 4612376
	_ Email Luisy Euro yoo Yattoo . com
	Speaking: In Support Against air will read this information into the record.)
Representing Christians Family Coalition	
Appearing at request of Chair: Yes No Lobbyist regis	stered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit a	Il persons wishing to speak to be beard at this

This form is part of the public record for this meeting.

# APPEARANCE RECORD

Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

(Deliver BOTH copies of this form to the Senator of <u>0214 / 2020</u> Meeting Date	$\frac{SB_{1634}}{Bill Number (if applicable)}$
Topic Moment OF Silence Name Manuel Perez Hernandez	Amendment Barcode (if applicable)
Job Title Student	
Address 1821 E 139 th Ave	Phone <u>813</u> 847 2445
$ \begin{array}{c}                                     $	<u>33,513</u> Email <u>h manuel 251 @ ginch (.com</u> Zip Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Christian Family	Coclition
Appearing at request of Chair: Yes 🕅 No	Lobbyist registered with Legislature: Yes X No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remark	may not permit all persons wishing to speak to be heard at this as many persons as possible can be heard.

This form is part of the public record for this meeting.

Deliver BOTH copies of this form to the Senator or Meeting Date	Senate Professional Staff conducting the meeting) $\frac{58.1634}{Bill Number (if applicable)}$
Topic <u>Parental Rights</u> Name Lourdes Maldonado	Amendment Barcode (if applicable)
Job Title <u>Student</u> Address 3527 High Handton	  Dhand 310 \ 3236
Address <u>Job Algrander</u> Street Tanga FI <u>33</u> City State	<u>Phone</u> <u>717</u> 510 3329 <u>210</u> Email <u>birdsmaldevinduste</u> Q <u>gmail</u> .com
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Christian Family	Coalition
Appearing at request of Chair: Yes No	obbyist registered with Legislature: Yes 70

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

# **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Bill Number (if applicable) Topic <u>Parental Concept</u> Amendment Barcode (if applicable) Name calleb Blocker Job Title <u>STWJenn</u> Address <u>3454 High Hampton Cir</u> Phone (7/7) 673-9377 Street <u>Tampa</u> City State Zip Email <u>Captabul QVerizon</u> Speaking: X For Against Waive Speaking: 1 In Support Information Against (The Chair will read this information into the record.) Representing Chriszian Family Confillen Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes 🔀 No

# **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

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(Deliver BOTH copies of th の 2/24/2020 Meeting Date	his form to the Senator or Senate Profes	ssional Staff conducting the meeting) Bill Number (if applicable)
Topic Moment of Sylence		Amendment Barcode (if applicable)
Name Careb Blocker	a trouve list of the second	
Job Title <u>37 nd epp</u>		
Address <u>3454 Hisk Hampfon</u> C		Phone <u>(7/7) 673 - 9377</u>
<u>Tampa</u> City	<u>FL</u> <u>336</u> State Zip	(0 Email Cakabub @Verizonner
Speaking: 🔀 For 🗌 Against 🗌 Int		ive Speaking: 🔀 In Support 📃 Against e Chair will read this information into the record.)
Representing <u>Christian Fa</u>	mily convintion	
Appearing at request of Chair: 🦳 Yes	No Lobbyist r	registered with Legislature: 🔲 Yes 🔀 No
While it is a Senate tradition to encourage publi	c testimony, time may not per	mit all persons wishing to speak to be heard at this

meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. TREE FLORE STATES AND A STATE . .. . . . . . . . 5 A.

Тне і	FLORIDA SENATE
APPEAR	ANCE RECORD
	enator or Senate Professional Staff conducting the meeting) <u>561634</u> Bill Number (if applicable)
Topic Parental Rights	Amendment Barcode (if applicable)
Name Vanestica Rivas Rivera	
Job Title Student	
Address 2023 Dreher park lune	<u>Apt. 103</u> Phone <u>813-475-1064</u>
<u>Icimpa</u> <u>City</u> <u>State</u>	33610 Email Naneshcawithgodagna
Speaking: V For Against Information	Waive Speaking: UIn Support Against (The Chair will read this information into the record.)
Representing Christian Pamily	y coalition
Appearing at request of Chair: Yes 🕅 No	Lobbyist registered with Legislature:
While it is a Senate tradition to encourage public testimony	time may not permit all porsons wishing to speak to be beard at this

This form is part of the public record for this meeting.

THE FLORIDA SENATE	
APPEARANCE RECO	RD
2 4 20 Meeting Date (Deliver BOTH copies of this form to the Senator or Senate Professional S	Staff conducting the meeting) <u>SB1634</u> Bill Number (if applicable)
Topic Parental Rights	Amendment Barcode (if applicable)
Name // Anima hivera	_
Job Title Student	-
Address <u>8023 dreher park lane Apt 103</u>	Phone 813-735-3792
Tampa FL 33610 City State Zip	Email Vanessatati 2014. vr@gmai
Speaking: For Against Information Waive S	Speaking: In Support Against Against air will read this information into the record.)
Representing Christian Family Coulition	
Appearing at request of Chair: Yes No Lobbyist regist	tered with Legislature: Yes 🗹 No
While it is a Senate tradition to encourage public testimony, time may not permit al	Il persons wishing to speak to be beard at this

This form is part of the public record for this meeting.

	APPEARAN	ICE RECO	RD	
Orlow/20 (Delive	r BOTH copies of this form to the Senator	or Senate Professional S	Staff conducting the meeting)	5131634
Meeting Date				Bill Number (if applicable)
Topic la total	Strate Paratar	Conscent	Amend	ment Barcode (if applicable)
Name Jefferson 1700	.05741			
Job Title <u>Student</u>				
Address <u>37 J U</u> Street	Vanj ma nrine		Phone <u>561-99</u>	La ~ 8145
<u>tonpo</u> City	 State	<u>33610</u> Zip	Email Donustar	Tegarcon & gnail-can
Speaking: X For Aga	ainst 🔲 Information	Waive S (The Cha	peaking: In Sup air will read this informa	oport Against ation into the record.)
Representing <u>Chri</u>	stan fomily Coaliti	m		
Appearing at request of Ch	air: 🗌 Yes 🕅 No	Lobbyist regis	tered with Legislatı	ıre: 🗌 Yes 💢 No

2/4	LZO	(Deliver BOTH of	copies of this form to the	e Senator or Se	enate Professional S	taff conducting the meeting)	531634
Меє	eting Date						Bill Number (if applicable)
Topic	( fertility)		Stores	Poront	al Consen	Amena	ment Barcode (if applicable)
Name_	Hevin	Pan					
Job Title	Stu	dent					
Address	2606		Bernula	Cale	Q-	Phone	
	Street Bandon		in and		3350	Email plann	ous esmil.com
	City		State		Zip		
Speaking	j: 🗹 For 🗌	Against	Information	)	Waive Sp (The Chai	peaking: []] In Su	•
Repr	esenting	nistim	Family (	ogtifi-	n e		
Appearir	ng at request o	of Chair:	Yes No	Lc	bbyist regist	ered with Legislat	ure: 🔄 Yes 📩 No

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

$\frac{O2-O4-20}{Meeting Date}$	$\frac{SB1634}{Bill Number (if applicable)}$
Topic Parpotal Consert	Amendment Barcode (if applicable)
Name_Winnie Andy	<u> </u>
Job Title Student	
Address <u>3464 High Hempton Circle.</u>	Phone <u>\$12 909 8449</u>
<u>Tampa 72 33610</u> City State Zip	Email
	Speaking: In Support Against hair will read this information into the record.)
Representing Christian family Coality	00
Appearing at request of Chair: 🔄 Yes 🔀 No 🛛 Lobbyist regis	stered with Legislature: 📃 Yes 🗹 No

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date	Bill Number (if applicable)
Topic Arrok Bill of Rahks	Amendment Barcode (if applicable)
Name Pan Sknet	-
Job Title Pirectur	
Address S805 Gallen Way	Phone 6128121284
Street AMPA IL 32UIS City State Zip	Email Painsteinz 8/1 @ gril.
	peaking: 📉 In Support 🔄 Against air will read, this information into the record.)
Representing Community Regnancy	Ctinics, Ine
Appearing at request of Chair: Yes Yo Lobbyist regist	tered with Legislature: 🗌 Yes 🛒 No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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S 001 (10/14/14)

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The Florida Senate	
APPEARANCE RECO	RD
(Deliver BOTH copies of this form to the Senator or Senate Professional S D 2/64/20' Meeting Date	
Topic Parental Consent	Amendment Barcode (if applicable)
Name Sandra Gulchand	- -
Job Title 174 WAVE Reversee	
Address <u>111W Tenessee Ave Seffner</u>	Phone 727-585-6483
CityState Zip	Email gulcsandi 530gmail.com
Speaking: For Against Information Waive S	peaking: In Support Against ir will read this information into the record.)
Representing <u>CFC/River</u>	
Appearing at request of Chair: Yes No Lobbyist regist	ered with Legislature: Yes No

This form is part of the public record for this meeting.

THE FLORIDA S	ENATE
APPEARANCE	RECORD
$\frac{02/04/20}{Meeting/Date}$ (Deliver BOTH copies of this form to the Senator or Senat	te Professional Staff conducting the meeting) <u>SB1634</u> Bill Number (if applicable)
Topic Parental Consent	Amendment Barcode (if applicable)
Name Nathanael Afewerk	
Job Title Student	
Address 8350 Emily Wood Circle	Phone <u>(813)528-5058</u>
	647 Email nafeworkgradgmail.com
City / State Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Christian Family Coalit	ion
	oyist registered with Legislature: Yes No
While it is a Sanata tradition to anourage public testimony, time may r	act parmit all parsons wishing to apack to be beard at this

This form is part of the public record for this meeting.

## APPEARANCE RECORD

02/01	1/20	(Deliver BOTH o	copies of this form to the Senator	or Senate Professional S	taff conducting	the meeting) $\gamma + 6 3 + $
Meet	ting Date	-				Bill Number (if applicable)
Topic	Parte	Intal	Consent			Amendment Barcode (if applicable)
Name	Beruke	<u> </u>	t de la construcción de la const			
Job Title	Stude	A A				1
Address	(7602	C ( ) )	ng Palm	(t	Phone	678-789-4478
	Street Brander	ĥ	FL	33511	Email	benkey@gmall.com
	City		State	Zip		······································
Speaking	: 🖾 For 🗌	Against	Information		peaking: ir will read	In Support Against
Repre	esenting	CP(	-/River Chi	•		
Appearin	ig at request	of Chair: [		Lobbyist regist	ered with	Legislature: Yes No
M/hile it is .	o Sonoto traditi	on to oncour	ao publio tootimony, tim	- may not parmit all	l noreone w	ishing to spoak to be board at this

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

THE FLOR APPEARAN (Deliver BOTH copies of this form to the Senator of Meeting Date			SB-1634 946 Bill Number (if applicable)
Topic Parender Consent		Amend	ment Barcode (if applicable)
Name Aaliyah Muhammad			
Job Title			
Address 5423 Suret Birch [	<u>)r</u>	Phone 813	-580-900M
Street Riveroleus F	335778	Email <u>aaliya</u>	ah 2 amail: USF.
City State Speaking: Against Information	Zip Waive Sp (The Chair	/ peaking: In Su r will read this informa	
Representing Christian Family	Coalitio	n	
Appearing at request of Chair: Yes No	Lobbyist registe	ered with Legislatu	
While it is a Senate tradition to encourage public testimony, time	may not permit all	persons wishing to sp	beak to be heard at this

This form is part of the public record for this meeting.

THE FLOR	IDA SENATE
	Der Senate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic prental consent	Amendment Barcode (if applicable)
Name North Godsden	
Job Title Stadent	
Address	Phone <u>813-531-5312</u>
Street	Email noch Ladsten Out OG mail (on
City State Speaking: For Against Information	Zip Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Christian Family Conlition	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes
While it is a Senate tradition to encourage public testimony, time	a may not permit all persons wishing to speak to be heard at this

This form is part of the public record for this meeting.

THE FL	LORIDA SENATE	
APPEARA	NCE RECO	DRD
①2/14/2020 (Deliver BOTH copies of this form to the Sena Meeting Date	ator or Senate Professional	Staff conducting the meeting) <u>5B1634</u> Bill Number (if applicable)
Topic Momente O Sitence		Amendment Barcode (if applicable)
Name Manuel Devez Hern	andez	_
Job Title Student	· · · manaparatustone manaparatust	
Address <u>1821 E 139 H AU</u> Street		Phone 813 847 2445
TAMPA FL CityState	<u>33613</u> zip	_ Email Imanuel 251 @ grand Com
Speaking: For Against Information		Speaking: In Support Against air will read this information into the record.)
Representing Christian Family	Coalition	
Appearing at request of Chair: Yes 🗐 No	Lobbyist regis	tered with Legislature: Yes 🔀 No
While it is a Senate tradition to encourage public testimony ti	ime may not nermit a	Il nersons wishing to sneak to be heard at this

This form is part of the public record for this meeting.
#### **APPEARANCE RECORD**

Oracle       (Deliver BOTH copies of this form to the Senator or Senate Professional State)         Meeting Date       (Deliver BOTH copies of this form to the Senator or Senate Professional State)	aff conducting the meeting) <i>ILP 34</i> <i>Bill Number (if applicable)</i>
Topic <u>Parental Consent</u> Name Lauren Gallo	Amendment Barcode (if applicable)
Job Title LOBBYIST Address 106 E COLLEGE AVE SUITE 640	Phone 407 797 7796
Street     TANAHASSee     PL     32301       City     State     Zip       Speaking:     For     Against     Information     Waive Speaking	Email Mgal We gradit
	r will read this information into the record.)
Appearing at request of Chair: Yes No Lobbyist register While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	

This form is nort of the public record for this meeting

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6 (Deliver BOTH copies of this form to the Senator or Senate Professiona	al Staff conducting the meeting)
02/04/20	SBIG34
Meeting Date I	Bill Number (if applicable)
Topic Parental Consent	Amendment Barcode (if applicable)
Name Faulie Fule (2	
Job Title Student	
Address	_ Phone <u>978 799 1398</u>
Sliper Sliper To Zip	Email
Speaking: For Against Information Waive (The Ca	Speaking: Against Against Against hair will read this information into the record.)
Representing Chrsten Family Co	alini
Appearing at request of Chair: Yes Xo Lobbyist regi	istered with Legislature: 🗌 Yes 💢 No

(Deliver BOTH copies of this form to the Senator or Senate Professional St Meeting Date	taff conducting the meeting) <u>SR</u> - しろつ <i>Bill Number (if applicable)</i>
mooting Date	
Topic PARential Rights	Amendment Barcode (if applicable)
Name michige maniello	
Job Title Student	
Address 8512 Island Breeze In	Phone 813 451 4562
temple kalace FL 33637	Email
City State Zip	
	eaking: In Support Against read this information into the record.)
Representing CHPISTIAN FAMILY coalition	
Appearing at request of Chair: Yes No Lobbyist register	ered with Legislature: 🔄 Yes 🔀 No

2/4/20	(Deliver BOTH copies of this form to the Senator or Senate P	Professional Staff conducting the meeting) $SB1639$
Meeting Date		Bill Number (if applicable)
	al Consent	Amendment Barcode (if applicable)
Name Jordon	Seery	
Job Title <u>Stu</u>	dent	
Address 11107 La	Kewood Pointe Pr	Phone <u> </u>
Street Sef	Fred FL 33 State Z	584 Email Jordenscerylloerahoo.com
Speaking: For	Ciuio Ei	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing	Christian Family Coaliti	on
Appearing at request o	of Chair: Yes No Lobbyi	ist registered with Legislature: 🗌 Yes 🚺 No

THE FLORIDA SENATE	
APPEARANCE RECO	RD
2 - 4 - 20 (Deliver BOTH copies of this form to the Senator or Senate Professional S	taff conducting the meeting) $SB 1634$
Meeting Date	Bill Number (if applicable)
Topic Parental Rights	Amendment Barcode (if applicable)
Name Ingrid Ford	
Job Title thigher Education Counselor	Part a
Address 3805 Car ambola Cir N	Phone 154-547-6480
Count Creek, Pl 33066	Email
City State Zip	
Speaking: For Against Information Waive S	· · · · ·
(The Cha	ir will read this information into the record.)
Representing CM18tur Jamily G	valitari (CFC)
Appearing at request of Chair: Yes No Lobbyist regist	ered with Legislature: Yes Ko

This form is part of the public record for this meeting.

02/04/20	(Deliver BOTH copies of this form to f	he Senator or Senate Professional	Staff conducting	the meeting)	SB	1634
Meeting Date	_			-	Bill Number	(if applicable)
Topic Parental	Rights			Amendr	nent Barcode	(if applicable)
Name Philip	Nduton		_			
Job Title	ent		_			
Address <u>10706</u> Street	E Broadway Aou	177 W- M-MARL	_ Phone _	401-	999-	1404
Tompa	<u> </u>	33610	_ Email	Philip.	NJURON	O Guad.co
Speaking: For	State		Speaking: air will read,			
Representing	Christian Famil	Ly Coalition				
Appearing at request	of Chair: Yes VN	<ul> <li>Lobbyist regis</li> </ul>	tered with	Legislatu	re: Y	es 🔽 No
		4• × ••				

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

2/4/10 (Deliver BOTH copies Meeting Date	s of this form to the Sena	tor or Senate Professional	Staff conducting the meeting)	SB 1634 Bill Number (if applicable)
Topic farental Right	5		Ameno	dment Barcode (if applicable)
Name Elizabeth Dave	aport		-	
Job Title Student			-	
Address 1417 Rastling On.	ks Dr		Phone <u><i>\$63</i></u> 3	08 6942
Brandon City	FL State	<u>33518</u> Zip	Emaildovenport	digabeth 972 yahoo
Speaking: For Against	] Information		peaking: 🔀 In Su air will read this inform	
Representing <u>Christfan</u>	Family	Coalitrou	7	
Appearing at request of Chair:	Yes 🔀 No	Lobbyist regis	tered with Legislat	ure: 🗌 Yes 📈 No

୍ତୁ /ତ୍ୟ/20 Meeting Date	(Deliver BOTH copies of this form to the Senator	or Senate Professional Staff conducting the meeting)	SB 634 Bill Number (if applicable)
Topic Parental	Rights	Amen	dment Barcode (if applicable)
Name Jose L		<u></u>	
Job Title Studen	Ls		
Address <u>Rober 10</u> Street	Fernational Angle	Phone <u>(3 05)</u>	842-0246
City	<u> </u>	Email	
Speaking: For	Against Information	Waive Speaking: In Su (The Chair will read this inform	
Representing	zFc)		
Appearing at request	of Chair: 🔄 Yes 📈 No	Lobbyist registered with Legislat	ure: 🔄 Yes 🗾 No

The Florida Senate

#### **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator	r or Senate Professional Sta	aff conducting the meeting $SB / 6.30$
Meeting Date		Bill Number (if applicable)
Topic Parental Rights		Amendment Barcode (if applicable)
Name Dr Heenia Swith		
Job Title		the second s
Address 52152151 Ave		Phone 154-394-4544
Street 1811/12mm Fl.	<u> </u>	Email
City State	Zip	
Speaking: For Against Information	Waive Sp <i>(The Chai</i> i	eaking: Against Against will read this information into the record.)
Representing <u>CFC</u>	· · · · · · · · · · · · · · · · · · ·	
Appearing at request of Chair: Yes 🚺 No	Lobbyist registe	ered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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	THE	FLORIDA	SENA	TE	
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## APPEARANCE RECORD

ຣລໄ <u>O</u> U ຊິວຊິO Meeting Date	(Deliver BOTH copies of this form to the Senator or S	enate Professional St	taff conducting the	meeting) SB 1634 Bill Number (if applicable)
Topic Parental	Rights		-	Amendment Barcode (if applicable)
Name Withmon	Pau 1			
Job Title Student				
Address <u>၂ ( 6 6</u>	Bernicha latre	Dr	Phone	
Tamper City	  State	<u>83510</u> Zip	Email	
Speaking: 🔏 For 🗌	Against Information		beaking: 🔽	In Support Against information into the record.)
Representing	christian family eaulition	1		
Appearing at request o	of Chair: Yes 🔀 No Lo	obbyist registe	ered with Le	gislature: 🔄 Yes 🔀 No

2/4/20	(Deliver BOTH copies of this form to the Se	nator or Senate Professional S	taff conducting the meeting)	5B 1634
Meeting Date				Bill Number (if applicable)
Topic Parental	Rights		Amenda	nent Barcode (if applicable)
Name Carlos Rillins	Riveras			
Job Title student	· · · · · · · · · · · · · · · · · · ·			х (
	er Park lane Aptl	63	Phone 413-7	5-3782
Street Tampa	FL	33610	Email Parlosch	and el 777 Og mail, com
City /	State	Zip	· /	
Speaking: √ For	Against Information	Waive Si (The Cha	beaking: 🚺 In Sup	
Representing	hristian Family	Coalition		·
Appearing at request	of Chair: 🔲 Yes √ No	Lobbyist regist	ered with Legislatu	ıre: 🔄 Yes 🗹 No

#### APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Bill Number (if applicable Meetiha Date Topic Amendment Barcode (if applicable) Name Job Title Studen Phone (225) 512-4516 Address Stree 335 Email Zip State Waive Speaking: X In Support Information Against Speaking: For Against (The Chair will read this information into the record.) Representing ami un Lobbyist registered with Legislature: Appearing at request of Chair: Yes No |Yes | No

$\frac{2 - 4 - 2620}{Meeting Date}$ (Deliver BOTH copies of this form to the Senator	or Senate Professional Staff conducting the meeting) $38$ $\frac{38}{Bill Number (if applicable)}$
Name Teresa & O'Hara	Amendment Barcode (if applicable)
Job Title Address <u>3201 Carleton Place</u>	Phone <u>863-397-3955</u>
Street Lakeland Fl. City State	33803 Email <u>Iladychara agriail</u> og
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Christian Family	Calitán
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes WNo
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remark	e may not permit all persons wishing to speak to be heard at this ks so that as many persons as possible can be heard.

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THE FLORIDA SE	NATE
APPEARANCE	RECORD
02/04/20 (Deliver BOTH copies of this form to the Senator or Senate	Professional Staff conducting the meeting) SB1634
	Bill Number (if applicable)
Topic Pavental Rights	Amendment Barcode (if applicable)
Name Daniel ISAI Murk	
Job Title Students	
Address 1312 Take Werne Way	Phone 813-5772200
Brandon F1 335	Email
City State	Zip
Speaking: 💢 For 🗌 Against 📄 Information	Waive Speaking: 🔀 In Support 🔲 Against (The Chair will read this information into the record.)
Representing <u>CFC</u>	
Appearing at request of Chair: 🔄 Yes 🕅 No 🛛 Lobby	/ist registered with Legislature: 🔲 Yes 🔀 No

#### **APPEARANCE RECORD**

2/4/20 Meeting Date	OTH copies of this form to the Senato	r or Senate Professional S	Staff conductir	ng the meeting) <u>3B1634</u> Bill Number (if applicable)
Topic				Amendment Barcode (if applicable)
Name Ree'an Rudd	)			
Job Title <u>Student</u>				
Address 3570 High H	lumpton Cir		Phone	218-329-49707
Street TamPa Citv	PL State	33610 Zip	Email_	RecanRulo 990@ 6mail.com
Speaking: For Again		Waive Sj	-	HIN Support Against I this information into the record.)
Representing				
Appearing at request of Chai	: 🗌 Yes 🔀 No	Lobbyist regist	ered witl	h Legislature: 📝 Yes 📈 No

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)



2-4-20 (Deliver BOTH copies of this form to the Senator or Senate Professional Meeting Date	Staff conducting the meeting) <u>5B /634</u> Bill Number (if applicable)
Topic Parental Consent	Amendment Barcode (if applicable)
Name David Barton	_
Job Title <u>Student</u>	_
Address 1422 Creseent Place	Phone 863-265-0432
Street Lakeland, FL 33801 City State Zip	Email_dfcbible1934@gmail.com
Speaking: For Against Information Waive S	Speaking: In Support Against air will read this information into the record.)
Representing Christian Family Coa	lition
	tered with Legislature: 🔄 Yes 🔀 No

THE FLORIDA SENATE	
APPEARANCE REC	
$\frac{2 - 4 - 2020}{(\text{Deliver BOTH copies of this form to the Senator or Senate Profession})}$	al Staff conducting the meeting) SB 1634-
Meeting Date	Bill Number (if applicable)
Topic Parantal Consent	Amendment Barcode (if applicable)
Name Nompiliso Katangang	
Job Title	
Address 3809 Vallay Traa brive	Phone <u>8134109081</u>
Tampa Florida 33610 City State Zip	2 Email mpiloconnicopmail.com
	Speaking: In Support Against hair will read this information into the record.)
Representing Christian Family Coa	lition
Appearing at request of Chair: Yes X No Lobbyist regi	istered with Legislature: Yes X No

This form is part of the public record for this meeting.

THE	FLORIDA	SENATE

#### **APPEARANCE RECORD**

$\frac{2 - 4(-2)}{Meeting Date}$ (Deliver BOTH copies of this form to the Se	enator or Senate Professional S		<u> </u>	SB 1634 B <del>1634</del> ill Number (if applicable)
Topic			Amendme	nt Barcode (if applicable)
Name Paulette Rasmussen				
Job Title Student				
Address 10206 Douglas Oaks Circle	- Apt. 104	Phone_	218-2	820-8073
Street Tampa FL City State	33610 3310 Zip	Email <u></u>		
Speaking: For Against Information				ort Against In into the record.)
Representing <u>CFC</u>				
Appearing at request of Chair: 📃 Yes 🔀 No	Lobbyist regist	ered with L	_egislature	: 🗌 Yes 📈 No

### **APPEARANCE RECORD**

5B1634

2-4-2020 <sup>(Deliver BO</sup>	TH copies of this form to the Sena	ator or Senate Professiona	I Staff conducting the meeting)
Meeting Date			Bill Number (if applicable)
Topic	, 1980-1980-1991		Amendment Barcode (if applicable)
Name James A. Ra	smussen	······	
Job Title <u>Student</u>			_
Address 10206 Douglas ( Street	laks Crrcle		_ Phone <u>218-820-8093</u>
<u>Tampa</u> City	<u> </u>	- <u>33670</u> Zip	Email Soul Winner8888 Gmail.com
Speaking: For Agains	t Information		Speaking: Support Support Speaking: Spe
Representing <u>CFC</u>	-		
Appearing at request of Chair:	Yes 🖌 No	Lobbyist regi	stered with Legislature:YesNo

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

	Тне	FLORIDA SENATE		
044/20 Meeting Date	<b>APPEAR</b> (Deliver BOTH copies of this form to the S	Senator or Senate Professional		SP 1634 Bill Number (if applicable)
Topic			Amen	dment Barcode (if applicable)
Name JACOB	Yohanne		_	
Job Title	ANVASAT		_	
Address <u>5720</u>	VALLEY Tree Drive		_ Phone <u>8/3-3</u>	30-8668
Street	F-L-	33510	Email	
City Speaking: For	State		Speaking: In S air will read this inform	upport Against
Representing	Theriverourin		11-14-14-14-14-14-14-14-14-14-14-14-14-1	
Appearing at reques	t of Chair: Yes X No	Lobbyist regis	tered with Legisla	ture: Yes 🔀 No
While it is a Senate tradi	ition to encourage public testimony	r, time may not permit a	ll persons wishing to s	speak to be heard at this

This form is part of the public record for this meeting.

### **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

<u>のえ/04/えの</u> Meeting Date			$\frac{\leq R + \omega \leq \mu}{Bill Number (if applicable)}$
Topic Parental Consent			Amendment Barcode (if applicable)
Name Jeseph Toner		,	
Job Title <u>Student</u>			
Address 1470 Evans Raf	ich Rd		Phone 417.251-1218
<u>Lakeload</u> City	State	<u> </u>	Email
Speaking: Err Against	Information		eaking: In Support Against r will read this information into the record.)
Representing <u>Chelshia</u>	n Family Coe	Altion	
Appearing at request of Chair: [	Yes No	Lobbyist registe	ered with Legislature: 🔄 Yes 📈 No

THE FI	LORIDA SENATE	
APPEARA	NCE RECORD	
$\frac{2-4-2020}{Meeting Date}$ (Deliver BOTH copies of this form to the Sent	ator or Senate Professional Staff conducting the meeting) <u>SB1634</u> Bill Number (if applical	ble)
Topic Parental Consent	Amendment Barcode (if applica	able)
Name INY E. LINdsoy		
Job Title		
Address <u>3710 Wn LND Cir.</u>	Phone 224-944-1422	
TAmp A FL City State		1 <u>00</u> 1
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read/this information into the record.)	
Representing Christian Framily	Coalition	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes	No
While it is a Senate tradition to encourage public testimony, ti meeting. Those who do speak may be asked to limit their rem	me may not permit all persons wishing to speak to be heard at the narks so that as many persons as possible can be heard.	is

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#### APPEARANCE RECORD

2/4/20 Meeting Date	I Staff conducting the meeting) <u>5B 1634</u> Bill Number (if applicable)
Topic PARENTAL Consent	Amendment Barcode (if applicable)
Name H. Ritoe	
Job Title Student	
Address 3750 Williams landing Gr	_ Phone _ 0713 525 0565
Tampin	Email
	Speaking: In Support Against
Representing CHRISFIAN FAMILY WALTON	- With
Appearing at request of Chair: Yes No Lobbyist regis	stered with Legislature: Yes XNo
While it is a Senate tradition to encourage public testimony, time may not permit a	all persons wishing to speak to be beard at this

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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THE FLORIDA SENATE	
, APPEARANCE RECO	RD
$\frac{2}{4}\frac{2020}{2020}$ (Deliver BOTH copies of this form to the Senator or Senate Professional S	Staff conducting the meeting) $SB/h34$
Meeting Date	Bill Number (if applicable)
Topic Parental Rights,	Amendment Barcode (if applicable)
Name Karin Gustita	
Job Title retard feachor,	-
Address 5030 311 11 (1/1)	Phone <u>954 911-7270</u>
Marghte FL 3306 City State Zip	_ Email KOUSHTAOCOMCUSTING
Speaking: For Against Information Waive S	Speaking: In Support Against air will read this information into the record.)
Representing Chr. Family Confitten and	Florida Otizens Alliand
Appearing at request of Chair: Yes X No Lobbyist regist	tered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit al	I persons wishing to speak to be heard at this

meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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THE FLO	DRIDA SENATE
APPEARAN	NCE RECORD
2 - 4 - 2020 (Deliver BOTH copies of this form to the Senator	or or Senate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Parternal Rights	Amendment Barcode (if applicable)
Name JOAnn Robest	
Job Title Home Health Afide	
Address 1621 N.W 15th Ave	Phone <u>154-367-4837</u>
Street Fort Lauderdale Fla City State	33311 Email JOGNProbestasa Yahorom
Speaking: For Against Information	Zip Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Christian Family	Coalation (cfc)
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes 🗹 No

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(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

<u>2 - 4 - 20</u> Meeting Date			<u>534634</u> Bill Number (if applicable)
Topic Parental Right	5		Amendment Barcode (if applicable)
Name James Shannon			
Job Title			
Address 11107 Laganos	lointe Pri		Phone (727) 278-1926
<u>Settrus</u> City	PL State	Zip	Email Junes. Shannon 329 gmail.cm
Speaking: Speaking: Against	Information		peaking: In Support Against ir will read this information into the record.)
Representing <u>Christian</u>	Family Coali	tion	····
Appearing at request of Chair:	Yes No	Lobbyist registe	ered with Legislature: 🔄 Yes √ No

THE FLOR	IDA SENATE
, APPEARAN	CE RECORD
$\frac{2 \int 4 \int \mathcal{W} \mathcal{W}}{\mathcal{W} e e ting Date}$ (Deliver BOTH copies of this form to the Senator of Meeting Date	or Senate Professional Staff conducting the meeting)
	Bill Number (if applicable)
Topic Valental Rightle	Amendment Barcode (if applicable)
Name Ida V. ESKamani	
Job Title Public Policy	
Address 126 N. Mills Al	Phone
Monda FL	32801 Email
City State	Zip
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Organize Florida	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature:

The Florida Senate	
APPEARANCE REC	1 21
24 (Deliver BOTH copies of this form to the Senator or Senate Professi	167
Meleting Date	Bill Number (if applicable)
Topic Parental Kights	Amendment Barcode (if applicable)
Name Charo Valao	
Job Title Mylic Policy	
Address	Phone
Street FC	Email
City State Zip	
	ve Speaking: In Support Against Chair will read this information into the record.)
Representing Florida Lodina Advi	scacy NETWORK
Appearing at request of Chair: Yes No Lobbyist re	gistered with Legislature:
While it is a Senate tradition to encourage public testimony, time may not perm meeting. Those who do speak may be asked to limit their remarks so that as n	· • • ·

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THE FLOR	RIDA SENATE	
2 4 20 Meeting Date (Deliver BOTH copies of this form to the Senator		
Topic Preevin Rights		Amendment Barcode (if applicable)
Name BAKBARA DEVANE		
Job Title Logayist		
Address 625 E BREVAILO SI		Phone
TANAHASSEE Fi	32308	Email
City State	Zip	
Speaking: For Against Information	Waive Sp (The Chai	peaking: In Support Against ir will read this information into the record.)
Representing FURIDA NOW		
Appearing at request of Chair: 🗌 Yes 🕅 No	Lobbyist registe	ered with Legislature: 📈 Yes 🗌 No



While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

in me.

Meeting Date	Bill Number (il applicable)
Topic Parents Bill of Righ- Name Shawy Frost	
	Member
Address 6526 96th Ave	Phone 772 584 1454
Verd Breach FL City State	32967 Email Frost@Shawn Frost. Wa
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing $Self$	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes 4.No-

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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#### THE FLORIDA SENATE APPEARANCE RECORD (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) 1634 Bill Number (if applicable) arental RI Topic Amendment Barcode (if applicable) CK Name Citizens Alliance G-Managing Director Job Title Phone $\mathcal{A}$ Address \_\_\_ Street FL 33907 State Zip Email<u>vick</u>@d; Speaking: Against Information For Waive Speaking: In Support Against (The Chair will read this information into the record.) Florida Citizeuri Alliance Representing Appearing at request of Chair: Yes Lobbyist registered with Legislature: No Yes No

(Deriver BOTH copies of this form to the Senator	r or Senate Professional Statt conducting the meeting) $SB / (24)$	
Meeting Date	Bill Number (if applicable	<del>)</del>
Topic <u>Parental Rights</u> Name Wendy Bustin	Amendment Barcode (if applicabl	le)
Job Title Paster		
Address <u>S200 SE 145th</u> ST	Phone	
Street Summarfuld FL City State Speaking: For Against Information O FC	SUP       Email         Zip       In Support         Waive Speaking:       In Support         (The Chair will read this information into the record.)	_
Representing		
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes	_ >

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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THE FLO	RIDA SENATE
APPEARAI	NCE RECORD
214120	r or Senate Professional Staff conducting the meeting) $SB - 1634$
Meeting Date	Bill Number (if applicable)
Topic Floride Parentel Rig	んち Amendment Barcode (if applicable)
Name Brithing Verdigo	
Job Title Ex. Dir. Christin Fa	mily coalition
Address $6950 5024*54$	/ Phone
Miomi FC.	<u>33/55</u> Email
City State Speaking: For Against Information	Zip Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Christian Family	Coalition
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature:

This form is part of the public record for this meeting.
THE FLORIDA SENATE	
APPEARANCE RECOR	2D
$\frac{1}{1} \frac{1}{1} \frac{1}{2} \frac{1}$	f conducting the meeting) <u>STS-1634</u> Bill Number (if applicable)
Topic Floride Parental Rights	Amendment Barcode (if applicable)
Name Moah OMOFLAN	
Job Title	
Address 10413 Goshawes 12 1	Phone 813-503-5793
Street <u>FN-WNW</u> <u>City</u> State Zip	Email Mongre Noch
Speaking: For Against Information Waive Spe (The Chair v	aking: In Support Against will read this information into the record.)
Representing Christian Fomily Coch	fim
Appearing at request of Chair: Yes No Lobbyist registered	ed with Legislature: Yes No

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	THE FI	LORIDA SENATE		
	APPEARA	NCE RECO	RD	
214120	(Deliver BOTH copies of this form to the Sena			· < 0 + 1 > 1/
Meeting Date	-		• •	Bill Number (if applicable)
Topic Ponestal	Rights		Amer	ndment Barcode (if applicable)
Name Man L-1	Billand			
Job Title Partne	2 Driver		_	
Address <u>3544 Co</u>	leer Dr.		Phone <u>66</u> 2-	397-9361
City		<u> 3810</u>	Email <u>Mandral</u>	bolla Deralso, Gr
Speaking: For	State Against Information	Žip Waive S (The Cha	peaking: In S ir will read this inform	upport Against
Representing $\_\mathcal{N}$	14			
Appearing at request o	of Chair: Yes 🗌 No	Lobbyist regist	ered with Legislat	
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THE FLORIDA SENATE	
APPEARANCE RECORD	
62/64/20 (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the	s meeting) 5B 1634
Meeting Date	Bill Number (if applicable)
Topic favental Kights	Amendment Barcode (if applicable)
Name Gilbergo Rodrigér	
Job Title Pastor - Vekran-	
Address 30653 Lanesborough Cin Phone	813 701 8403
Chapel, F2- 33543 Email_f	emple elias@amail
City     State     Zip       Speaking:     X     For     Against     Information     Waive Speaking:	In Support Against
Representing Representi	nin lichton-
Appearing at request of Chair: Yes K No Lobbyist registered with Le	egislature: Yes 🔀 No

This form is part of the public record for this meeting.

### THE FLORIDA SENATE APPEARANCE RECORD

$\frac{02/04/20}{Meeting Date}$ (Deliver BOTH copies of this form to the Senator or Senate Professional Meeting Date	Staff conducting the meeting) 1634 Bill Number (if applicable)
Topic Parental Rights	Amendment Barcode (if applicable)
Name JAYSON S. WILLIAMS	_
Job Title Pastor	
Address <u>3404</u> Wigh Wampton (12. Street	Phone <u>202-660-6116</u>
Thmps FL 33616 City State Zip	_ Email JAYSON W REVINED. Can
Speaking: For Against Information Waive S	Speaking: In Support Against air will read this information into the record.)
Representing Christian Family Condition	
Appearing at request of Chair: Yes No Lobbyist regis	tered with Legislature: Yes 🔀 No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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# THE FLORIDA SENATE APPEARANCE RECORD

6-1-00	r or Senate Professional Staff conducting the meeting) 1634
Meeting Date	Bill Number (if applicable)
Topic Parental Pights	Amendment Barcode (if applicable)
Name Andy Dubois	
Job Title	/
Address 22011 Breezy Oak Dr	ive Phone 3528745084
Street Hewey in the Hold's FL City State	34737 Email <u>cendy@libertycitizen.com</u>
Speaking: YFor Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing	
Appearing at request of Chair: 🗌 Yes 🏹 No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time	e may not permit all persons wishing to speak to be heard at this

while it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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THE FL	ORIDA SENATE
24 (Deliver BOTH copies of this form to the Senat	NCE RECORD Itor or Senate Professional Staff conducting the meeting) 1634
Meeting Date Topic <u>Parental Right</u> Name <u>MARIE</u> Dubbes	Bill Number (if applicable)         Amendment Barcode (if applicable)
Name MARIE DUDOLS Job Title Address Z2011 Breezy OAK Street	DV Phone 352-874-5458
City State Speaking: For Against Information	Zip         Waive Speaking:       In Support         (The Chair will read this information into the record.)
Representing	Lobbyist registered with Legislature: Yes KNo

THE FLORIDA APPEARANCE	trans.
A     3     2020       Meeting Date     (Deliver BOTH copies of this form to the Senator or Sen	
TOPIC "PARENTAL RIGHTS"	Amendment Barcode (if applicable)
Name LAKEY LOVE	· · · · · · · · · · · · · · · · · · ·
Job Title	
Address 1511 MELVIN STREET	Phone 1-850-345-0018
Street TAUAHASSEE, F2 32301 City State	Email Lakey @ lovejustwork.com
City State Speaking: For Against Information	Zip Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing FLORIDA COMMON FOR	TEANS LIBERTION
Appearing at request of Chair: Yes 🖓 No Lob	byist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may meeting. Those who do speak may be asked to limit their remarks so	not permit all persons wishing to speak to be heard at this that as many persons as possible can be heard.

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THE FLC	DRIDA SENATE
APPEARA	NCE RECORD
$\frac{4 \cancel{20}}{Meeting Date}$ (Deliver BOTH copies of this form to the Senate	or or Senate Professional Staff conducting the meeting) <u> 1634</u> <u> Bill Number (if applicable)</u>
Topic Parental Rights	Amendment Barcode (if applicable)
Name Meling Rayng Svanhild	Farley Barratt
Job Title Legislative Direction	/
Address <u>86 89</u> SE 69 Ter	Phone <u>352 226-7477</u>
Irenton FL City State	<u>32693</u> Email
Speaking: For X Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing FL NOW	
Appearing at request of Chair: 🗌 Yes 🕅 No	Lobbyist registered with Legislature: 🗌 Yes $\chi$ No

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THE FLORIDA SENATE	
APPEARANCE RECO	RD
2020 (Deliver BOTH copies of this form to the Senator or Senate Professional S	
Meeting Date	Bill Number (if applicable)
Topic "PARENTAL Rights"	Amendment Barcode (if applicable)
Name LAKEY LOVE	-
Job Title PRESIDENT	
Address 6616 Crenshaw DR	Phone - 706 - 669 - 8192
Orlando FL	Email KimyFlnow agmail.com
Speaking: For Against Information Waive S	peaking: In Support Against ir will read this information into the record.)
Representing FLORDA NATIONAL OF GANIZATION	S FOR WOMEN
Appearing at request of Chair: Yes No Lobbyist regist	ered with Legislature: Yes 🖉 No
While it is a Senate tradition to encourage public testimony, time may not permit all	persons wishing to speak to be heard at this

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## THE FLORIDA SENATE APPEARANCE RECORD

$\frac{Z/4/2.0}{Meeting Date}$ (Deliver BOTH copies of this form to the Senator	or Senate Professional S	Staff conducting the meeting) <u>SR 1639</u> Bill Number (if applicable)
Topic Pavental Rights		Amendment Barcode (if applicable)
Name Jon Harris Maurer		
Job Title Public Policy Dir.		
Address 201 E Park Ave., Ste. 200 Street		Phone 850 681 0980
tallahassee FL City State	<u>32301</u> Zip	Email
Speaking: Sor 🗹 Against 🗌 Information		o <del>eaking: In Support Agai</del> nst ir will read this information into the record.)
Representing Equality Florida		
Appearing at request of Chair: 🔄 Yes 📝 No	Lobbyist regist	ered with Legislature: 🔀 Yes 🗌 No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

THE FLORIDA SENATE	
APPEARANCE RECO	RD
2412020 (Deliver BOTH copies of this form to the Senator or Senate Professional St	aff conducting the meeting) $1634$
Meeting Date	Bill Number <sup>1</sup> (if applicable)
Topic <u>La rents</u> Bill of Rights	Amendment Barcode (if applicable)
Name Barbara Berry	
Job Title Spokesperson	
Address 2622 Abbe Drive	Phone <u>\$50-728-3805</u>
To 10hasser 4 32308	Email hakataga171@
City     State     Zip       Speaking:     For     Against     Information     Waive Speaking	Cerry Deaking: In Support Against r will read this information into the record.)
Representing Parental Rights. 019	
Appearing at request of Chair: Yes No Lobbyist registe	ered with Legislature: Yes No

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### THE FLORIDA SENATE APPEARANCE RECORD

2/4/20	(Deliver BOTH copies of this form t	o the Senator or Senate Pro	ofessional Staff conducting the meeting	, SB 1634
Meeting Date				Bill Number (if applicable)
Topic Pare	Ntal Pro	Ats	Amer	dment Barcode (if applicable)
NameMec	jan Pet	ty		
Job Title <u>S</u>	bdent			
Address $402$	5 S tings	Ave	Phone_ <u>406</u>	-291-4567
Street Brai	rdon P	L 335	11 Email glor	mtnegnaile
City	Sta	te Zip		) v com
Speaking: For	Against Informa		Vaive Speaking: In Si The Chair will read this inform	
Representing	SEC/RIUE	R		
Appearing at request	·	No Lobbyis	st registered with Legisla	ture: 🔄 Yes 🔄 No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

THE FLORIDA SENATE

# **APPEARANCE RECORD**

02-04-2020	(Deliver BOTH copies	of this form to the Senator	or Senate Professional St	aff conducting the meeting	<sup>))</sup> SB 1634
Meeting Date					Bill Number (if applicable)
Topic Parental Rights	s Bill			Amer	ndment Barcode (if applicable)
Name Kathryn E. Brig	htbill				
Job Title Legislative F	olicy Analyist		·· · · · · · · · · · · · · · · · · · ·		
Address 1106 40th S	t W			Phone 941-524	1-0489
<i>Street</i> Bradenton		FL	34205	Email kathrynb@r	esponsiblehomeschooling.org
<i>City</i> Speaking: ☐For ✔	Against	State		<b>—</b>	Support Against nation into the record.)
Representing Coa	alition for Resp	onsible Home Ec	lucation		
Appearing at request While it is a Senate tradition meeting. Those who do sp	on to encourage p	oublic testimony, time	ə may not permit all	persons wishing to	

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0.004.7407431433

#### The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

B 1582				
Senator Simmons				
Asbestos Trust Claim	IS			
anuary 29, 2020	REVISED:			
T STAFF	DIRECTOR	REFERENCE		ACTION
Cibula		JU	Favorable	
		СМ		
		RC		
a	enator Simmons sbestos Trust Claim unuary 29, 2020	enator Simmons sbestos Trust Claims unuary 29, 2020 REVISED: STAFF DIRECTOR	enator Simmons sbestos Trust Claims unuary 29, 2020 REVISED:	enator Simmons sbestos Trust Claims unuary 29, 2020 REVISED:

#### I. Summary:

SB 1582 requires a claimant filing an asbestos injury lawsuit to notify all parties to the action of any claims made against and funds received from an asbestos trust. The bill states that a defendant in an asbestos claim may obtain through discovery certain materials the claimant has filed with an asbestos trust. The bill bars asbestos claimants from claiming that the materials filed with the trust are privileged.

#### II. Present Situation:

In 2005, the Legislature passed the Asbestos and Silica Compensation Fairness Act, with the purpose of giving "priority to true victims of asbestos and silica, claimants who can demonstrate actual physical impairment caused by exposure to asbestos or silica;" fully preserving "the rights of claimants who were exposed to asbestos or silica to pursue compensation if they become impaired in the future as a result of the exposure;" enhancing "the ability of the judicial system to supervise and control asbestos and silica litigation;" and conserving "the scarce resources of the defendants to allow compensation to cancer victims and others who are physically impaired by exposure to asbestos or silica while securing the right to similar compensation for those who may suffer physical impairment in the future."<sup>1</sup> "These statements demonstrate that the Act is intended to reverse years of common law precedent … holding that a diagnosis of **asbestos**-related disease and injury, without regard to any particular threshold level of impairment suffered, constitutes an accrued cause of action that provides citizens vested rights to file actions based on the injuries."<sup>2</sup>

<sup>&</sup>lt;sup>1</sup> Section 774.202(1-4), F.S.

<sup>&</sup>lt;sup>2</sup> American Optical Corp. v. Spiewak, 73 So. 3d 120, 130 (Fla. 2011).

At least 56 trusts have been established on behalf of asbestos defendant companies that have declared bankruptcy, and the largest 26 trusts have paid at least \$10.9 billion on 2.4 million claims.<sup>3</sup>

Section 774.207(2), F.S., requires asbestos claimants to disclose the amounts of payments received from any collateral sources, which include payments from an asbestos trust. That section permits a court to setoff a jury award by the amount received from a collateral source.

Section 774.209(2)(b), F.S., states that the act does not affect the rights of any claimant who is entitled to file a claim against an asbestos trust.

Section 774.204, F.S., details the proof an injured claimant must present upon filing in order to establish a prima facie asbestos claim. That section requires evidence that a qualifying physician has taken an exposure history of the claimant, and the section details the physical medical findings the claimant must present to link his or her exposure to different ailments. This evidence differs for cancers of the lung, larynx, pharynx, or esophagus; cancers of the colon, rectum, or stomach; and for mesothelioma. "This requirement clearly serves the purpose of providing priority to plaintiffs who can demonstrate physical impairment caused by exposure to asbestos."<sup>4</sup> "Prior to the Act, the common law did not require any particular symptoms to constitute 'manifestation' in connection with asbestos injuries."<sup>5</sup> "[T]he main purpose of the Act is to alter the common law elements for an action arising from asbestos-related disease."<sup>6</sup>

The act bars punitive damage awards for asbestos claims.

### III. Effect of Proposed Changes:

The bill governs the actions of plaintiffs who have filed an asbestos lawsuit and have filed or are preparing to file a separate claim against an asbestos trust. The bill states that, within 30 days after filing an asbestos lawsuit<sup>7</sup>, a plaintiff shall provide all parties with a sworn statement identifying all claims the plaintiff has made to an "asbestos trust." The bill also requires a plaintiff to make such a disclosure within 30 days if he or she files an additional trust claim, supplements an existing claim, or receives additional information related to the trust claim.

The bill permits the asbestos defendant to seek discovery materials from an asbestos trust if a plaintiff has made a claim to that trust. These materials include proof that a plaintiff filed a claim with the trust and supplemental materials such as an affidavit, a deposition or trial testimony, work history, an exposure allegation, medical records, documents showing the status of a claim against the trust, and any document related to the settlement of a trust claim. The bill bars an

<sup>&</sup>lt;sup>3</sup> Rand Institute for Civil Justice, *Bankruptcy Trusts, Asbestos Compensation, and the Courts* at 1 (https://www.rand.org/pubs/research\_briefs/RB9603/index1.html).

<sup>&</sup>lt;sup>4</sup> In re Asbestos Litigation, 933 So. 2d 613, 617 (Fla. 3d DCA 2006).

<sup>&</sup>lt;sup>5</sup> *Spiewak*, 73 So. 3d at 127.

 $<sup>^{6}</sup>$  *Id*.

<sup>&</sup>lt;sup>7</sup> The bill refers to an "asbestos claim," and provides that the term has the same definition as in s. 774.203, F.S. That section defines as asbestos claim as "a claim for damages or other civil or equitable relief presented in a civil action, arising out of, based on, or related to the health effects of exposure to asbestos, including loss of consortium, wrongful death, and any other derivative claim made by or on behalf of an exposed person or a representative, spouse, parent, child, or other relative of an exposed person."

asbestos plaintiff from claiming that these materials are privileged and requires the plaintiff to provide consent to the trust to release the discovery materials. The bill states that the admissibility at trial of these materials is still subject Florida Evidence Code.

The bill allows a trial court to adjust an asbestos claim judgment to reflect payment received by the plaintiff from an asbestos trust, if the plaintiff filed the trust claim after he or she obtained a judgment but before that judgment was satisfied.

The bill contains a severability clause, stating that if any portion of the act is held invalid, the invalidity does not affect other provisions of the bill.

The bill takes effect July 1, 2020.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

#### VI. Technical Deficiencies:

None.

### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill creates section 774.301, Florida Statutes.

#### IX. Additional Information:

A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Simmons

	9-01163A-20 20201582
1	A bill to be entitled
2	An act relating to asbestos trust claims; creating s.
3	774.301, F.S.; defining terms; requiring a plaintiff
4	who files an asbestos claim to provide certain
5	information to the parties of the action within a
6	specified timeframe; requiring the plaintiff to
7	supplement the information and materials under certain
8	circumstances within a specified timeframe;
9	authorizing the defendant to seek discovery from an
10	asbestos trust; prohibiting the plaintiff from
11	claiming privilege or confidentiality to bar discovery
12	of such materials; providing that asbestos trust claim
13	materials and trust governance documents are
14	admissible in evidence under certain circumstances;
15	providing for the adjustment of a judgment under
16	certain circumstances; providing for severability;
17	providing an effective date.
18	
19	Be It Enacted by the Legislature of the State of Florida:
20	
21	Section 1. Section 774.301, Florida Statutes, is created to
22	read:
23	774.301 Asbestos trust claim disclosures
24	(1) As used in this section, the term:
25	(a) "Asbestos claim" has the same meaning as in s. 774.203.
26	(b) "Asbestos trust" means a government-approved or court-
27	approved trust, qualified settlement fund, compensation fund, or
28	claims facility that is created as a result of an administrative
29	or legal action or a court-approved bankruptcy, or under 11

### Page 1 of 3

CODING: Words stricken are deletions; words underlined are additions.

I	9-01163A-20 20201582
30	U.S.C. s. 524(g), 11 U.S.C. s. 1121(a), or other applicable law,
31	and that is intended to provide compensation to claimants
32	arising out of, based on, or related to the health effects of
33	exposure to asbestos.
34	(c) "Trust claim materials" means a final, executed proof
35	of claim and any other document or information submitted to or
36	received from an asbestos trust, including a claim form or
37	supplementary material, an affidavit, a deposition or trial
38	testimony, a work history, an exposure allegation, a medical or
39	health record, or a document reflecting the status of a claim
40	against an asbestos trust and, if the trust claim has been
41	settled, any document relating to the settlement of the trust
42	claim.
43	(d) "Trust governance document" means a document that
44	relates to eligibility and payment levels, including a claims
45	payment matrix, a trust distribution procedure, or a plan for
46	the reorganization of an asbestos trust.
47	(2) Within 30 days after filing an asbestos claim, a
48	plaintiff shall provide all parties with a sworn statement
49	identifying all asbestos trust claims made by the plaintiff and
50	all material submitted to or received from an asbestos trust.
51	(3) A plaintiff must supplement the information required
52	under subsection (2) within 30 days after the plaintiff files an
53	additional asbestos trust claim, supplements an existing
54	asbestos trust claim, or receives additional information related
55	to an asbestos trust claim.
56	(4) A defendant in an asbestos claim may seek discovery
57	from an asbestos trust. The plaintiff may not claim privilege or
58	confidentiality to bar discovery and shall provide consent or

### Page 2 of 3

CODING: Words stricken are deletions; words underlined are additions.

SB 1582

	9-01163A-20 20201582_
59	other expression of permission that may be required by the
60	asbestos trust to release the information sought by the
61	defendant.
62	(5) Asbestos trust claim materials are admissible in
63	evidence only to the extent permissible under the Florida
64	Evidence Code.
65	(6) If a plaintiff files an asbestos trust claim after the
66	plaintiff obtains a judgment in an asbestos claim and before
67	satisfaction of the judgment, and the asbestos trust was in
68	existence at the time of the judgment, the trial court, upon
69	motion by a defendant, may only adjust the judgment by the
70	amount of any payments obtained by the plaintiff as a result of
71	such after-filed claim to the extent permissible under Florida
72	law.
73	Section 2. If any provision of this act or its application
74	to any person or circumstance is held invalid, the invalidity
75	does not affect other provisions or applications of the act
76	which can be given effect without the invalid provision or
77	application, and to this end the provisions of this act are
78	severable.
79	Section 3. This act shall take effect July 1, 2020.

### Page 3 of 3

CODING: Words stricken are deletions; words underlined are additions.

### The Florida Senate COMMITTEE VOTE RECORD

COMMITTEE:	Judiciary
ITEM:	SB 1582
FINAL ACTION:	Favorable
MEETING DATE:	Tuesday, February 4, 2020
TIME:	12:30—2:30 p.m.
PLACE:	110 Senate Building

FINAL	VOTE							
Yea	Nay	SENATORS	Yea	Nay	Yea	Nay	Yea	Nay
Х		Baxley						
Х		Gibson						
Х		Hutson						
Х		Stargel						
Х		Rodriguez, VICE CHAIR						
Х		Simmons, CHAIR						
				1				
				1				
				1				
	<u> </u>							
6	0	TOTALS						
Yea	Nay		Yea	Nay	Yea	Nay	Yea	Nay

CODES: FAV=Favorable UNF=Unfavorable -R=Reconsidered RCS=Replaced by Committee Substitute RE=Replaced by Engrossed Amendment RS=Replaced by Substitute Amendment TP=Temporarily Postponed VA=Vote After Roll Call VC=Vote Change After Roll Call WD=Withdrawn OO=Out of Order AV=Abstain from Voting 02/04/2020 - Judiciary (12:30 PM - 2:30 PM) All Documents

S01582

GENERAL BILL by Simmons; (Similar CS/H 00741) Asbestos Trust Claims. EFFECTIVE DATE: 07/01/2020. 01/30/20 S On Committee agenda-- Judiciary, 02/04/20, 12:30 pm, 110 Senate Building 02/04/20 S Favorable by Judiciary; YEAS 6 NAYS 0; Now in Commerce and Tourism

THE FLORIDA SENATE
APPEARANCE RECORD
2420 (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) 1582
Meeting Date Bill Number (if applicable)
Topic <u>ASBCSTOS</u> CLAIMS Amendment Barcode (if applicable)
Name Greg Pruitt
Job Title Volenter TAllahA SSCE Veterans Collaborative
Address <u>2616 m.55100 RD Apt 173</u> Phone <u>850/382-9682</u>
Thillahassee FL 32304 Email Pruit 621 @ g mail
City     State     Zip       Speaking:     Against     Information     Waive Speaking:     In Support     Against       Speaking:     Against     Information     Waive Speaking:     In Support     Against
Representing JALLA HASSUE VETERANS LE GAL COLLA BORAFIVE
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

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THE FLORIDA SENATE		
APPEARANCE RECORD		
(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) 1582		
	Bill Number (if applicable)	
		ĺ

Topic Asbestos Trust Claims	······		Amendment Barcode (if applicable
Name <u>William Large</u>			-
Job Title			_
Address 210 South Monroe Stree	et		Phone 850-222-0170
Street Tallahassee	FL	32301	Email William@fljustice.org
<i>City</i> Speaking: For Against	State		Speaking: In Support Against A
Representing Florida Justice	Reform Institute		
Appearing at request of Chair:	Yes 🖌 No	Lobbyist regis	tered with Legislature: 🗹 Yes 🗌 No
Mile it is a Council fundition to another	a muhlia factina anu din		l normana wishing to anostria ha haawl at this

This form is part of the public record for this meeting.

02.04.20

Meeting Date

**THE FLORIDA SENATE** 

# **APPEARANCE RECORD**

Deliver BOTH copies of this form to the Senator or Senate Profession Meeting Date	al Staff conducting the meeting) $\frac{SB - (SS)}{Bill Number (if applicable)}$
Topic ASBESTOS	Amendment Barcode (if applicable)
Name_JOHN_HAMMES	
Job Title PURPLE HEART	
Address 424 HIAWATTAA FARMS BD	Phone
Street	Emailscha
City State Zip	
	Speaking: In Support Against Chair will read this information into the record.)
Representing MUTARY ORDER OF THE	- PUBPLE HEART
Appearing at request of Chair: Yes No Lobbyist reg	istered with Legislature: 🗌 Yes 🦳 No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

THE FLORIDA SENATE	
APPEARANCE RECO	RD
212120 (Deliver BOTH copies of this form to the Senator or Senate Professional S	Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Asbestos Trust Claims	Amendment Barcode (if applicable)
Name Courdlyn Johnson	
Job Title Police Director	
Address <u>134 S Bronzign St</u>	Phone 521-1200
Tallahassel FL 32301	Email
	peaking: In Support I Against
Representing FL Champer of commerce	
Appearing at request of Chair: Yes No Lobbyist regist	tered with Legislature: 🔄 Yes 📃 No

This form is part of the public record for this meeting.

THE FLORIDA SENATE	
$\frac{2}{Meeting Date}$ (Deliver BOTH copies of this form to the Senator or Senate Professional S	- 21 -
Topic $V^{0+eVans}$ Name $B:11^{10}m:(k$	Amendment Barcode (if applicable)
Job Title Address 120.5. Munroe 52 Street Tull ghasse FC 3230]	Phone <u> </u>
	peaking: In Support Against Against information into the record.)
Representing UFW American Le	y. m
Appearing at request of Chair: Yes 🕅 No Lobbyist regist	tered with Legislature: 🔀 Yes 🗌 No
Albila it is a Sanata tradition to anonurage public testimony, time may not normit al	I porpope wishing to speak to be beard at this

This form is part of the public record for this meeting.

2.14/2.0       (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)       1582         Meeting Date       Bill Number (if applicable)         Topic       VETERANS       Amendment Barcode (if applicable)         Name       ERIC KING         Job Title       DISTRIET COMMANDER VFW	THE FLORIDA SENATE	
2/4/20       1582         Meeting Date       Bill Number (if applicable)         Topic       VETERANS         Name       ERIC King	APPEARANCE RECO	RD
Meéting Date     Bill Number (if applicable)       Topic     VETERANS       Name     ERIC       King     ERIC	6/4/20	aff conducting the meeting) 1582
Name ERIC KING	Meéting Date	Bill Number (if applicable)
	TOPIC VETERANS	Amendment Barcode (if applicable)
JOB TITLE DISTRICT COMMANDER VFW	Name ERIC KING	
	JOB TITLE DISTRICT COMMANDER VFW	
Address 6/19 0x Bottom MNR, Phone 250.445.1077	Address 6/19 Ox BOTTOM MNR	Phone VS0. 445.1077
TAL FL 32312 Email ericking@connegs/NE-		Emailerickingsconnegsne
City     State     Zip       Speaking:     For     Against     Information       Waive Speaking:     In Support     Against       (The Chair will read this information into the record.)     Information	Speaking: For Against Against Waive Sp	
Representing VETERINS OF FUREIGN	Representing VETERINS OF FOREIGN	
Appearing at request of Chair: Yes 🛛 No Lobbyist registered with Legislature: Yes 🔀 No	Appearing at request of Chair: Yes 🕅 No Lobbyist registe	ered with Legislature: Yes 🔀 No

This form is part of the public record for this meeting.

THE	<b>FLORIDA</b>	SENATE
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# **APPEARANCE RECORD**

2 4 20	(Deliver BOTH	copies of this form to the Senal	lor or Senate Professional S	taff conducting the meeting)	1582
Meeting Date					Bill Number (if applicable)
Topic ASBESTOS	CLAIMS			Amena	ment Barcode (if applicable)
Name Dan Hendric	kson				
Job Title president	Tallahassee	Veterans Legal Col	laborative		
Address PO Box 12	201			Phone 850/570-	1967
<sub>Street</sub> Tallahasse	e	FI	32302	Email <sup>danbhendric</sup>	kson@comcast.net
City Speaking: For	Against	State		peaking: In Su	ipport Against
Representing T	ALLAHASSE	EE VETERANS LEC	GAL COLLABORA	ATIVE	
Appearing at reques	st of Chair:	Yes 🖌 No	Lobbyist regist	ered with Legislati	ure: Yes 🗹 No
While it is a Senate trac meeting. Those who do					
This form is part of the	e public record	l for this meeting.			S-001 (10/14/14)

THE FLORIDA SENATE		
Contract Con		e meeting) /582 Bill Number (if applicable)
Topic Asbestos Trust Claims	_	Amendment Barcode (if applicable)
Name Breuster Bevis	<del></del>	
Job Title Senior VP	_	
Address 516 N Adas Sh	_ Phone	224-7173
TCH RU 3BUL	Email	
		In Support Against is information into the record.)
Representing ABSOCIATEd Industrias	OF 1	Florida
Appearing at request of Chair: Yes Ko Lobbyist regis	tered with L	egislature:

This form is part of the public record for this meeting.

THE FLORIDA SENATE		
APPEARANCE RECO	RD	
FFB42020 (Deliver BOTH copies of this form to the Senator or Senate Professional St Meeting Date (	aff conducting the meeting)	
Topic Asbestos Litigation	Amendment Barcode (if applicable)	
Name SM FERRARS		
Job Title Attorney		
Address 600 Brickell Avenue = 3800	Phone 3053750111	
Street Mini Gity	Email JL Fa Ferrardaw, com	
Speaking: For Against Information Waive Sp	peaking: In Support Against r will read this information into the record.)	
Representing Florida Justice Association	<u>\</u>	
Appearing at request of Chair: Yes Ko Lobbyist register	ered with Legislature: Yes No	
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many p	persons wishing to speak to be heard at this persons as possible can be heard.	

This form is part of the public record for this meeting.	S-001 (10/14/14)
	·····

THE FLORIDA S	Senate
APPEARANCE Deliver BOTH copies of this form to the Senator or Sena Meeting Date	
Topic	Amendment Barcode (if applicable)
Name TIM MERNAN	
Job Title	
Address 300 Swith Drval St.	Phone
Tallahasse FL	Email
City State	Zip
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Florida Insurance	Council
Appearing at request of Chair: Yes No Lob	byist registered with Legislature: Yes No

This form is part of the public record for this meeting.



This form is part of the public record for this meeting.

# **CourtSmart Tag Report**

Room: EL 110Case No.:Caption: Senate Judiciary CommitteeJudge:

Type:

Started:2/4/2020 12:30:08 PMEnds:2/4/2020 2:29:57 PMLength: 01:59:50

12:32:19 PM Meeting called to order by Chair Simmons 12:33:19 PM Roll call by AA Joyce Butler 12:33:26 PM Quorum present 12:33:42 PM Comments from Chair Simmons 12:34:29 PM Introduction of Tab 5 by Chair Simmons 12:34:38 PM Explanation of SB 1354, Statewide Voter Registration Application by Senator Brandes 12:35:32 PM Rodney Statham, Florida Rights Restoration Coalition waives in support 12:35:39 PM Dan Hendrickson waives in support 12:36:04 PM Closure waived 12:36:08 PM Roll call by AA 12:36:15 PM SB 1354 reported favorably 12:36:28 PM Introduction of Tab 4 by Chair Simmons 12:36:41 PM Explanation of CS/SB 914, Contingency Risk Multipliers by Senator Brandes 12:37:27 PM Introduction of Late-filed Amendment Barcode No. 292098 by Chair Simmons 12:37:43 PM Explanation of Late-filed Amendment by Senator Rodriguez 12:39:08 PM Question from Senator Stargel 12:39:21 PM Response from Senator Rodriguez 12:41:42 PM Speaker Bryan Gowdy, Attorney, Florida Justice Association in support 12:44:28 PM Senator Rodriguez withdraws Amendment 12:45:11 PM Brewster Bevis, Associated Industries of Florida waives in support 12:45:25 PM Cory Guzzo, Florida Insurance Council waives in support 12:45:34 PM Carolyn Johnson, Florida Chamber of Commerce waives in support 12:45:50 PM Speaker Ron Haynes, Christopher Ligori & Associates in opposition 12:48:50 PM Speaker Andrew Fuxa, Geyer, Fuxa, Tyler, PLLC in opposition 12:52:23 PM Kyle Ulrich, Florida Association of Insurance Agents waives in support 12:52:37 PM Speaker Aram Megerian, Florida Justice Reform Institute in support 12:54:41 PM Bryan Gowdy, Florida Justice Association waives in opposition 12:55:01 PM Michael Carlson, Personal Insurance Federation of Florida waives in support 12:55:31 PM Candace Bunker, Citizens Property Insurance Corporation waives in support 12:55:46 PM Monte Stevens, American Property & Casualty Insurance Association waives in support 12:56:13 PM Senator Gibson in debate 12:56:33 PM Response from Senator Brandes 12:57:47 PM Closure waived 12:57:50 PM Roll call by AA 12:57:56 PM CS/SB 914 reported favorably 12:58:17 PM Introduction of Tab 1 by Chair Simmons 12:58:41 PM Explanation of SB 290, School Bus Safety by Senator Hooper 12:59:51 PM Question from Senator Gibson 1:00:08 PM Response from Senator Hooper 1:02:04 PM Introduction of Amendment Barcode No. 294244 by Chair Simmons **1:02:17 PM** Explanation of Amendment by Senator Hooper 1:03:10 PM Closure waived

1:03:14 PM Amendment adopted 1:03:38 PM Monte Stephens, AAA waives in support 1:04:06 PM Dr. Danielle Thomas, Florida PTA waives in support 1:04:18 PM Chase Daniels, Pasco Sheriff's Office waives in support 1:04:31 PM Gary Hester, Florida Police Chiefs Association waives in support 1:04:50 PM Senator Gibson in debate 1:07:24 PM Senator Hooper in closure 1:07:40 PM Roll call by AA 1:08:39 PM CS/SB 290 reported favorably 1:08:50 PM Introduction of Tab 2 by Chair Simmons 1:09:14 PM Introduction of Amendment Barcode No. 413486 by Chair Simmons 1:09:47 PM Explanation of Amendment by Chair Albritton 1:11:44 PM French Brown, FPTTL Section of the Florida Bar waives in support 1:11:57 PM Deborah Lawson, NACM Improved Construction Practices Committee waives in support 1:12:17 PM Bruce Kershner, NACM Improved Construction waives in support 1:12:43 PM Closure waived 1:12:51 PM Amendment adopted 1:13:19 PM Keyna Cory, National Waste & Recycling Association - FL Chapter waives in support 1:13:29 PM Evan Power, Florida Concrete & Products Association & FICAP waives in support 1:14:10 PM Closure waived 1:14:13 PM Roll call by AA 1:14:16 PM CS/SB 868 reported favorably 1:14:35 PM Introduction of Tab 3 by Chair Simmons 1:14:47 PM Explanation of SB 1256, Telegraph Companies by Senator Albritton 1:15:47 PM Question from Senator Gibson 1:15:53 PM Response from Senator Albritton 1:16:10 PM Follow-up question from Senator Gibson 1:16:19 PM Response from Senator Albritton 1:16:55 PM Closure waived 1:17:10 PM Roll call by AA 1:17:13 PM SB 1256 reported favorably 1:17:34 PM Introduction of Tab 6 by Chair Simmons 1:17:57 PM Withdraw Amendment 840766 1:18:57 PM Explanation of SB 1044, Animal Cruelty by Senator Pizzo 1:19:25 PM Introduction of Late-filed Amendment Barcode No. 294316 by Chair Simmons 1:19:57 PM Explanation of Amendment by Senator Pizzo 1:21:05 PM Closure waived 1:21:16 PM Amendment adopted 1:21:32 PM Lt. Michael Crabb, Orange County Sheriff's Office waives in support 1:22:03 PM Closure waived 1:22:07 PM Roll call by AA 1:22:13 PM CS/SB 1044 reported favorably 1:22:29 PM Introduction of Tab 7 by Chair Simmons 1:22:39 PM Explanation of SB 656, Arrests by Senator Pizzo 1:31:02 PM Introduction of Amendment Barcode No. 220438 by Chair Simmons 1:31:15 PM Explanation of Amendment by Senator Pizzo 1:31:31 PM Question from Senator Baxley 1:31:40 PM Response from Senator Pizzo 1:33:20 PM Closure waived 1:33:26 PM Amendment adopted 1:33:53 PM Lt. Michael Crabb, Orange County Sheriff's Office waives in support 1:34:01 PM Lisa Henning, Fraternal Order of Police waives in support

1:34:22 PM Senator Hutson in debate 1:34:40 PM Senator Pizzo in closure 1:34:56 PM Roll call by AA 1:35:57 PM CS/SB 656 reported favorably 1:36:11 PM Introduction of Tab 9 by Chair Simmons 1:36:32 PM Explanation of SB 1590, Juror Sanctions by Senator Powell 1:37:29 PM Introduction of Amendment Barcode No. 487314 by Chair Simmons 1:37:59 PM Closure waived 1:38:03 PM Amendment adopted 1:38:14 PM Nancy Daniels, Florida Public Defender Association waives in support 1:38:43 PM Senator Powell in closure 1:39:07 PM Roll call by AA 1:40:06 PM CS/SB 1590 reported favorably 1:40:22 PM Introduction of Tab 11 by Chair Simmons 1:40:51 PM Explanation of SB 946, Moments of Silence in Public Schools by Senator Baxley 1:42:40 PM Question from Senator Gibson 1:43:15 PM Response from Senator Baxley 1:43:21 PM Follow-up guestion from Senator Gibson 1:43:30 PM Response from Senator Baxley 1:44:41 PM Pamela Burch Fort, ACLU FL waives in opposition 1:44:51 PM Peter Simmons, CFC/River Church waives in support 1:45:03 PM Megan Petty, CFC/River waives in support 1:45:14 PM Marshal Bullard waives in support 1:45:32 PM Debbie Wine waives in support 1:45:43 PM Linda Lou Johnson, Christian Family Coalition waives in support 1:45:58 PM Noah Amonegie, Christian Family Coalition waives in support **1:46:18 PM** Derrick Miller waives in support 1:46:26 PM Lynette Gee waives in support 1:46:33 PM Geraldo Martinez waives in support 1:46:42 PM Gilberto Rodriguez, Temple Elijah Assemblies of God waives in support 1:47:09 PM Vernandah Brathwaite waives in support 1:47:34 PM Milah Pae waives in support 1:47:42 PM William Richhart waives in support 1:47:46 PM Cheryl Baker waives in support 1:47:52 PM Wendy Bustin waives in support 1:47:58 PM Alyce Davis waives in support 1:48:07 PM Anthony Verdago waives in support 1:48:16 PM Sierra Hampton waives in support 1:48:23 PM Alexia Moralez waives in support 1:48:34 PM Bella Elwell waives in support 1:48:44 PM Eileen Rivera waives in support 1:48:54 PM Mark Cabeera waives in support 1:49:02 PM Katlyn Cabeera waives in support 1:49:12 PM Jayson Williams waives in support 1:49:20 PM Ed Maldona waives in support **1:49:29 PM** Lydia Maldona waives in support 1:49:45 PM Lucia Scatamacehia, Republican National Hispanic Assembly waives in support 1:49:57 PM Barry MacFarlane waives in support 1:50:07 PM Bueruke Yosief waives in support 1:50:19 PM Aaliyah Muhammad waives in support 1:50:25 PM Noah Gadsden waives in support 1:50:30 PM Vaneshea Rivas Rivera waives in support

1:50:37 PM Vanessa Rivera waives in support 1:50:41 PM Nathaniel Afewerk waives in support 1:50:47 PM Sandra Gulchand waives in support 1:50:54 PM Winnie Andv waives in support 1:51:00 PM Kevin Pan waives in support 1:51:07 PM Louis Valdivieso waives in support 1:51:16 PM Loundes Maldonano waives in support 1:51:24 PM Jefferson Deraster waives in support **1:51:40 PM** Zaylie Zufelt waives in support 1:51:48 PM Helouise Rito waives in support 1:51:54 PM Ivy Lindsey waives in support 1:52:01 PM James A. Rasmussen waives in support 1:52:07 PM Paulette Rasmussen waives in support 1:52:13 PM Nompiliao Katangana waives in support 1:52:20 PM David Barton waives in support 1:52:25 PM Shannon Mason waives in support 1:52:33 PM Ree'an Rudd waives in support 1:52:37 PM Teresa Ottara waives in support 1:52:45 PM Kaelynn Marshall waives in support 1:52:56 PM Wiffman Rudd waives in support 1:53:00 PM Jordan Seery waives in support 1:53:18 PM Joseph Jones waives in support 1:53:23 PM Michael Manlello waives in support 1:53:32 PM James Shanno waives in support 1:53:39 PM Phillip Ndufon waives in support 1:53:48 PM Elizabeth Davenport waives in support 1:53:56 PM Jose Lopez waives in support 1:54:00 PM Dr. Asonia Smith waives in support 1:54:10 PM Carlos Rivas Riveras waives in support 1:54:15 PM Daniel Isai Mark waives in support 1:54:22 PM Dwayne Hobbs Larkin waives in support 1:54:33 PM Jacob Yohannes waives in support 1:54:39 PM Karen Gushta waives in support 1:54:52 PM Joann Robest waives in support 1:55:00 PM Ingrid Ford waives in support 1:55:05 PM Schneur Oirechman waives in support 1:55:20 PM Rick Stevens waives in support 1:55:41 PM Senator Gibson in debate **1:58:03 PM** Senator Rodriguez in debate 1:59:42 PM Senator Baxley in closure 1:59:57 PM Roll call by AA 2:00:56 PM SB 946 reported favorably 2:01:15 PM Introduction of Tab 8 by Chair Simmons 2:01:29 PM Explanation of SB 1306, Individual Retirement Accounts by Senator Farmer 2:02:01 PM Martha Edenfield, The Real Property Probate Trust Law Section waives in support 2:02:23 PM Closure waived 2:02:28 PM Roll call by AA 2:02:30 PM SB 1306 reported favorably 2:02:51 PM Chair turned over to Senator Rodriguez 2:03:51 PM Introduction of Tab 10 by Chair Rodriguez 2:04:00 PM Explanation of SB 1766, Growth Management by Senator Simmons 2:06:12 PM Introduction of Amendment Barcode No.413412 by Chair Rodriguez

2:06:29 PM Explanation of Amendment by Senator Simmons 2:06:42 PM David Cruz, Florida League of Cities waives in support 2:07:31 PM Jonathan Webber, Florida Conservation Voters waives in support 2:07:47 PM Closure waived 2:07:51 PM Amendment adopted 2:08:00 PM Speaker Paul Owens, President, 1000 Friends of Florida in opposition 2:09:44 PM Dan Peterson, Coalition for Property Rights waives in support 2:09:54 PM Monte Stevens, Florida Realtors waives in support 2:10:05 PM Speaker David Cruz, Florida Realtors in support 2:10:52 PM Adam Basford, FL Ag Coalition waives in support 2:10:58 PM Gary Hunter, Association of Florida Community Developers waives in support 2:11:05 PM Brewster Bevis, Associated Industries of Florida waives in support 2:11:25 PM Closure waived 2:11:28 PM Roll call by AA 2:11:34 PM CS/SB 1766 reported favorably 2:11:41 PM Introduction of Tab 13 by Chair Rodriguez 2:11:57 PM Explanation of SB 1582, Asbestos Trust Claims by Senator Simmons 2:12:40 PM Mary Margaret Gay, US Chamber Institute for Legal Reform waives in support 2:12:47 PM Tim Meenan, Florida Insurance Council waives in support 2:13:02 PM Jim Ferraro, Florida Justice Association waives in support 2:13:10 PM Brewster Bevis, Associated Industries of Florida waives in support 2:13:15 PM Dan Hendrickson, Tallahassee Veterans Legal Collaborative waives in support 2:13:22 PM Eric King, Veterans of Foreign waives in support 2:13:29 PM Bill Hilmich, VFW American Legion waives in support 2:13:38 PM Carolyn Johnson, Florida Chamber of Commerce waives in support 2:13:44 PM John Haynes, Military Order of the Purple Heart waives in support 2:14:07 PM William Large, Florida Justice Reform Institute waives in support 2:14:13 PM Greg Pruitt, Tallahassee Veterans Legal Collaborative waives in support 2:14:24 PM Closure waived 2:14:27 PM Roll call by AA 2:14:30 PM SB 1582 reported favorably 2:14:37 PM Chair returned to Senator Simmons 2:14:50 PM Introduction of Tab 12 by Chair Simmons 2:15:10 PM Explanation of SB 1634, Parental Rights by Senator Stargel 2:15:55 PM Question from Senator Gibson 2:16:06 PM Response from Senator Stargel 2:18:02 PM Speaker Megan Petty, Student, CFC/River in support 2:19:46 PM Speaker Lakey Love, Florida National Organization for Women in opposition 2:22:51 PM Speaker Barbara Berry, Parental Rights Org in support 2:23:58 PM Speaker Melinda Rayna Svanchild Farley-Barratt, FL NOW in opposition 2:25:34 PM All other Appearance Cards will be filed in the record 2:26:02 PM Speaker Kathryn Brightbill, Coalition for Responsible Home Education in opposition 2:27:39 PM Time certain vote by Senator Hutson for 2:29 2:28:05 PM Senator Gibson in debate 2:29:03 PM Closure waived 2:29:06 PM Roll call by AA 2:29:11 PM SB 1634 reported favorably 2:29:22 PM Comments from Chair Simmons 2:29:37 PM Senator Rodriguez moves to adjourn, meeting adjourned