

<b>Tab 1</b>	<b>SB 44 by Rodriguez;</b> Compare to H 00253 Motor Vehicles						
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817170	A	S	RCS	TR, Rodriguez	Delete L.40 - 51:	03/05 02:52 PM
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<b>Tab 2</b>	<b>SB 594 by Rodriguez;</b> Identical to H 00795 No Anchoring or Mooring Zones						
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165998	D	S	RCS	TR, Rodriguez	Delete everything after	03/05 02:52 PM
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<b>Tab 3</b>	<b>SB 620 by Rodriguez;</b> Identical to H 00347 Specialty License Plates/Miami Dade College						
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572608	A	S	RCS	TR, Rodriguez	Delete L.22 - 23:	03/05 02:52 PM
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<b>Tab 4</b>	<b>SB 654 by Bradley;</b> Similar to H 00987 Transportation Facility Designations/Heroes Memorial Overpass						
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**The Florida Senate**  
**COMMITTEE MEETING EXPANDED AGENDA**

**TRANSPORTATION**  
**Senator Collins, Chair**  
**Senator Avila, Vice Chair**

**MEETING DATE:** Tuesday, March 4, 2025  
**TIME:** 4:00—6:00 p.m.  
**PLACE:** Mallory Horne Committee Room, 37 Senate Building

**MEMBERS:** Senator Collins, Chair; Senator Avila, Vice Chair; Senators Arrington, Davis, Jones, Martin, McClain, Truenow, and Wright

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	<b>SB 44</b> Rodriguez (Compare H 253)	Motor Vehicles; Reclassifying the offense of driving, moving, or causing to be moved a vehicle or equipment with certain lighting on a highway as a third degree felony; reclassifying the offense of interfering with the legibility, angular visibility, or detectability of any feature or detail on a license plate or interfering with the ability to record any feature on a license plate as a third degree felony, etc.  TR     03/04/2025 Fav/CS CJ RC	Fav/CS Yeas 9 Nays 0
2	<b>SB 594</b> Rodriguez (Identical H 795)	No Anchoring or Mooring Zones; Authorizing certain seaports to designate no anchoring or mooring zones for specified purposes; specifying boundary limits for no anchoring or mooring zones; authorizing certain seaports to apply to the Fish and Wildlife Conservation Commission to establish no anchoring or mooring zones; requiring certain seaports to annually review the boundaries of approved no anchoring or mooring zones and submit a revised application under certain circumstances, etc.  TR     03/04/2025 Fav/CS EN FP	Fav/CS Yeas 7 Nays 1
3	<b>SB 620</b> Rodriguez (Identical H 347)	Specialty License Plates/Miami Dade College; Directing the Department of Highway Safety and Motor Vehicles to develop a Miami Dade College license plate; providing for distribution and use of fees collected from the sale of the plate, etc.  TR     03/04/2025 Fav/CS ATD FP	Fav/CS Yeas 8 Nays 0

**COMMITTEE MEETING EXPANDED AGENDA**

Transportation

Tuesday, March 4, 2025, 4:00—6:00 p.m.

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TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
4	<b>SB 654</b> Bradley (Similar H 987)	Transportation Facility Designations/Heroes Memorial Overpass; Providing an honorary designation of a certain transportation facility in a specified county, etc.  TR      03/04/2025 Favorable ATD FP	Favorable Yeas 9 Nays 0
Discussion of 2025 Legislative Priorities Department of Highway Safety and Motor Vehicles Department of Transportation			Discussed
Other Related Meeting Documents			

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**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

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Prepared By: The Professional Staff of the Committee on Transportation

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BILL: CS/SB 44

INTRODUCER: Transportation Committee and Senator Rodriguez

SUBJECT: Motor Vehicles

DATE: March 4, 2025

REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	Shutes	Vickers	TR	Fav/CS
2.			CJ	
3.			RC	

**Please see Section IX. for Additional Information:**

COMMITTEE SUBSTITUTE - Substantial Changes

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**I. Summary:**

CS/SB 44 increases the penalty for the offense of operating an unauthorized vehicle with a red or blue light visible from the front of the vehicle and stopping or attempting to stop (commonly referred to as “pulling over”) another vehicle from a first degree misdemeanor to a third degree felony.

The bill increases the penalty for knowingly using a license plate obscuring device or applying a substance, device, covering, etc., that affects the legibility, angular visibility, or detectability of a license plate or interferes with the ability to record any feature on a license plate from a noncriminal traffic infraction to a second degree misdemeanor.

The bill creates s. 320.262, F.S., which defines the term “license plate obscuring device” and provides penalties for the purchase, possession, manufacture, and sale of a license plate obscuring device. The bill provides a person who, during the commission of any other crime, knowingly uses a license plate obscuring device, alters the license plate, or attaches an unassigned license plate to the vehicle commits a third degree felony. In addition, such person is subject to enhanced penalties for the underlying offense.

The bill has an indeterminate fiscal impact. See Section V. Fiscal Impact Statement.

The bill takes effect October 1, 2025.

## II. Present Situation:

### Authorized Emergency Vehicles

Florida law defines the following as “authorized emergency vehicles”:

- Vehicles of the fire department or fire patrol;
- Police vehicles;
- Ambulances; and
- Emergency vehicles operated by:
  - Municipal and county departments;
  - Volunteer ambulance services;
  - Public service corporations operated by private corporations;
  - The Fish and Wildlife Conservation Commission;
  - The Department of Environmental Protection;
  - The Department of Transportation;
  - The Department of Agriculture and Consumer Services; and
  - The Department of Corrections.<sup>1</sup>

Section 316.2397, F.S., allows authorized emergency vehicles to display a red, red and white, or blue light visible from directly in front of the vehicle.

Section 843.081, F.S., provides legislative intent indicating that Florida citizens are vulnerable to becoming the victims of criminal acts through the illegal use of blue lights by the criminal elements, and that the Legislature intends to reduce this vulnerability to injury and loss of life and property by prohibiting the use of certain blue lights by any person other than an authorized law enforcement officer.

### Certain Lights Prohibited

A person may not drive or move or cause to be moved any vehicle or equipment upon any highway within this state with any lamp or device thereon showing or displaying a red, red and white, or blue light visible from directly in front thereof except for certain vehicles as provided in s. 316.2397, F.S.<sup>2</sup> A violation of this provision is a noncriminal traffic infraction, punishable as a nonmoving violation.<sup>3</sup> The statutory base fine is \$30, but with additional fees and court costs, the total fine may be up to \$108.<sup>4</sup>

A person operating a vehicle in violation of the prohibition on the use of red and blue lights, who stops or attempts to stop another vehicle commits a first degree misdemeanor, punishable as provided in ss. 775.082, or s. 775.083, F.S.<sup>5</sup>

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<sup>1</sup> Section 316.003(1), F.S.

<sup>2</sup> Section 316.2397(1), F.S.

<sup>3</sup> Section 316.2397(10)(b), F.S.

<sup>4</sup> Florida Association of Clerks of Court, *2023 Distribution Schedule*, p. 39.

[https://cdn.ymaws.com/www.flclerks.com/resource/resmgr/publicationsanddocuments/2023\\_Distribution\\_Schedule\\_e.pdf](https://cdn.ymaws.com/www.flclerks.com/resource/resmgr/publicationsanddocuments/2023_Distribution_Schedule_e.pdf) (last visited February 27, 2025).

<sup>5</sup> A first degree misdemeanor is punishable by a definite term of imprisonment not exceeding 1 year and a \$1,000 fine.

In 2023, according to the Department of Highway Safety and Motor Vehicles (DHSMV) uniform traffic citation database, there were 3,449 violations related to prohibited use of lights on vehicles.<sup>6</sup>

### **Altering Motor Vehicle Registration Certificates and License Plates**

Section 320.061, F.S., prohibits altering the original appearance of any motor vehicle registration certificate, license plate, temporary license plate, mobile home sticker or validation sticker used for and assigned to a motor vehicle or a mobile home, whether by mutilation, alteration, defacement, or change of color or in any other manner. Similarly, a person may not apply or attach a substance, reflective matter, illuminated device, spray, coating, or other material onto or around any license plate which interferes with the legibility, angular visibility, or detectability of any feature or detail on the license plate. A violation of this provision is a noncriminal traffic infraction punishable as a moving violation as provided in ch. 318, F.S.<sup>7</sup> The statutory base fine is \$60, but with additional fees and court costs, the total fine may be up to \$158.<sup>8</sup>

In 2023, according to the DHSMV uniform traffic citation database, there were 2,927 violations related to obscuring a license plate.<sup>9</sup>

### **Attaching Unassigned License Plates**

Section 320.261, F.S., provides that any person who knowingly attaches to any motor vehicle or mobile home any registration license plate, or who knowingly attaches any validation sticker or mobile home sticker to a registration license plate, which plate or sticker was not issued and assigned or lawfully transferred to such vehicle, is guilty of a misdemeanor of the second degree, punishable as provided in ss. 775.082 or 775.083, F.S.<sup>10</sup>

## **III. Effect of Proposed Changes:**

The bill amends s. 316.2397, F.S., to increase the penalty associated with an unauthorized person stopping or attempting to stop (commonly referred to as “pulling over”) another vehicle using red or blue lights. The bill increases the penalty from a first degree misdemeanor to a third degree felony.

The bill also amends s. 320.061, F.S., to provide that any person who knowingly uses a license plate obscuring device or applies or attaches a substance, reflective matter, illuminated device, spray, coating, covering, or other material onto or around the license plate, which would interfere with the legibility, angular visibility, or detectability of any details of the plate, commits a second degree misdemeanor. The penalty for altering the appearance of a license plate would remain a noncriminal infraction, punishable as a moving violation.

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<sup>6</sup> DHSMV, *Annual Uniform Traffic Citation Report Database*, <https://services.flhsmv.gov/SpecialtyPlates/UniformTrafficCitationReport> (last visited February 28, 2025)

<sup>7</sup> Section 320.061, F.S.

<sup>8</sup> Florida Association of Clerks of Court, *2023 Distribution Schedule*, p. 42.

[https://cdn.ymaws.com/www.flclerks.com/resource/resmgr/publicationsanddocuments/2023\\_Distribution\\_Schedule\\_e.pdf](https://cdn.ymaws.com/www.flclerks.com/resource/resmgr/publicationsanddocuments/2023_Distribution_Schedule_e.pdf) (last visited February 27, 2025).

<sup>9</sup> *Id.* at 2.

<sup>10</sup> A second degree misdemeanor is punishable by a definite term of imprisonment not exceeding 60 days and a \$500 fine.

The bill creates s. 320.262, F.S., prohibiting license plate obscuring devices, and providing for enhanced penalties for certain license plate-related offenses.

The bill defines the term “license plate obscuring device” as a manual, electronic, or mechanical device designed or adapted to be installed on a motor vehicle which:

- Switches between two or more license plates for the purpose of allowing a motor vehicle operator to change the license plate displayed on the motor vehicle;
- Hides a license plate from view by flipping the license plate so that the license plate number is not visible;
- Covers, obscures, or otherwise interferes with the legibility, angular visibility, or detachability of any feature or detail on the license plate; or
- Interferes with the ability to record any feature or detail on the license plate.

Any person who purchases or possesses a license plate obscuring device, commits a second degree misdemeanor. Any person who manufactures, sells, offers to sell, or otherwise distributes a license plate obscuring device, commits a first degree misdemeanor.

The bill also provides that any person who, during the commission of any other crime, knowingly uses a license plate obscuring device, alters the license plate, or attaches an unassigned license plate to the vehicle commits a third degree felony. Additionally, such person is subject to enhanced penalties for the other crime as follows:

- A misdemeanor of the second degree shall be punished as if it were a misdemeanor of the first degree.
- A misdemeanor of the first degree shall be punished as if it were a felony of the third degree.
- A felony of the third degree shall be punished as if it were a felony of the second degree.
- A felony of the second degree shall be punished as if it were a felony of the first degree.
- A felony of the first degree shall be punished as if it were a life felony.

This bill takes effect October 1, 2025.

#### **IV. Constitutional Issues:**

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

**D. State Tax or Fee Increases:**

None.

**E. Other Constitutional Issues:**

None.

**V. Fiscal Impact Statement:****A. Tax/Fee Issues:**

None.

**B. Private Sector Impact:**

None.

**C. Government Sector Impact:**

The bill may have a positive indeterminate fiscal impact. Both local and state governments will realize an indeterminate increase in revenue associated with the increased penalties provided for in the bill.

The bill may have an indeterminate fiscal impact on the Department of Corrections due to the increase in penalties which may result in an increase in beds.

The Department of Highway and Motor Vehicles indicated that the bill will require electronic ticket systems to be updated and law enforcement officers will need to be educated regarding the provisions of the bill.<sup>11</sup>

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

None.

**VIII. Statutes Affected:**

This bill substantially amends sections 316.2397 and 320.061 of the Florida Statutes. This bill creates section 320.262 of the Florida Statutes.

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<sup>11</sup> Department of Highway Safety and Motor Vehicles, Agency Analysis of 2025 Senate Bill 44, p. 3, December 4, 2024. (On file with the Senate Committee on Transportation)



**IX. Additional Information:****A. Committee Substitute – Statement of Changes:**

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

**CS by Transportation on March 4, 2025:**

- Provides that any person who knowingly uses a license plate obscuring device or otherwise interferes with the legibility, angular visibility, or detectability of any feature on the license plate commits a second degree misdemeanor.
- Defines the term “license plate obscuring device” and provides penalties for the purchase/possession and manufacture/sale of a license plate obscuring device.
- Provides a person who, during the commission of any other crime, knowingly uses a license plate obscuring device, alters the license plate, or attaches an unassigned license plate to the vehicle commits a third degree felony. Additionally, such person is subject to certain enhanced penalties for the other crime.

**B. Amendments:**

None.



817170

LEGISLATIVE ACTION

Senate	.	House
Comm: RCS	.	
03/05/2025	.	
	.	
	.	
	.	

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The Committee on Transportation (Rodriguez) recommended the following:

**Senate Amendment (with title amendment)**

Delete lines 40 - 51  
and insert:  
as provided in chapter 318. A person may not knowingly use a license plate obscuring device as defined in s. 320.262(1) or  
apply or attach a substance, reflective matter, illuminated device, spray, coating, covering, or other material onto or around any license plate which interferes with the legibility, angular visibility, or detectability of any feature or detail on



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11 the license plate or interferes with the ability to record any  
12 feature or detail on the license plate. A person who so  
13 interferes with a license plate commits a misdemeanor of the  
14 second degree, punishable as provided in s. 775.082 or s.  
15 775.083 ~~violates this section commits a noncriminal traffic~~  
16 ~~infraction, punishable as a moving violation as provided in~~  
17 ~~chapter 318.~~

18 Section 3. Section 320.262, Florida Statutes, is created to  
19 read:

20 320.262 License plate obscuring device prohibited;  
21 penalties; enhanced penalties for license plate offenses.-

22 (1) For purposes of this section, the term "license plate  
23 obscuring device" means a manual, electronic, or mechanical  
24 device designed or adapted to be installed on a motor vehicle  
25 which:

26 (a) Switches between two or more license plates for the  
27 purpose of allowing a motor vehicle operator to change the  
28 license plate displayed on the motor vehicle;

29 (b) Hides a license plate from view by flipping the license  
30 plate so that the license plate number is not visible;

31 (c) Covers, obscures, or otherwise interferes with the  
32 legibility, angular visibility, or detectability of any feature  
33 or detail on the license plate; or

34 (d) Interferes with the ability to record any feature or  
35 detail on the license plate.

36 (2) A person may not purchase or possess a license plate  
37 obscuring device. A person who violates this subsection commits  
38 a misdemeanor of the second degree, punishable as provided in s.  
39 775.082 or s. 775.083.



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40 (3) A person may not manufacture, sell, offer to sell, or  
41 otherwise distribute a license plate obscuring device. A person  
42 who violates this subsection commits a misdemeanor of the first  
43 degree, punishable as provided in s. 775.082 or s. 775.083.

44 (4) (a) A person who, during the commission of any other  
45 crime, knowingly violates s. 320.061 or s. 320.261 commits a  
46 felony of the third degree, punishable as provided in s. 775.082  
47 or s. 775.083.

48 (b) A person who violates paragraph (a) is subject to  
49 enhanced penalties for the other crime as follows:

50 1. A misdemeanor of the second degree shall be punished as  
51 if it were a misdemeanor of the first degree.

52 2. A misdemeanor of the first degree shall be punished as  
53 if it were a felony of the third degree.

54 3. A felony of the third degree shall be punished as if it  
55 were a felony of the second degree.

56 4. A felony of the second degree shall be punished as if it  
57 were a felony of the first degree.

58 5. A felony of the first degree shall be punished as if it  
59 were a life felony.

60 Section 4. This act shall take effect October 1, 2025.

61  
62 ===== T I T L E A M E N D M E N T =====

63 And the title is amended as follows:

64 Delete lines 6 - 11

65 and insert:

66 felony; amending s. 320.061, F.S.; prohibiting a  
67 person from knowingly using a license plate obscuring  
68 device; providing criminal penalties; reclassifying



817170

69 the offense of interfering with the legibility,  
70 angular visibility, or detectability of any feature or  
71 detail on a license plate or interfering with the  
72 ability to record any feature on a license plate as a  
73 misdemeanor of the second degree; creating s. 320.262,  
74 F.S.; defining the term "license plate obscuring  
75 device"; prohibiting the purchase, possession,  
76 manufacture, sale, offering for sale, or distribution  
77 of a license plate obscuring device; providing  
78 criminal penalties; providing criminal penalties for  
79 using a license plate obscuring device, knowingly  
80 attaching to a motor vehicle a license plate that was  
81 not assigned or transferred to the motor vehicle,  
82 altering the original appearance of a license plate,  
83 or interfering with the legibility, angular  
84 visibility, or detectability of any feature or detail  
85 on a license plate during the commission of a crime;  
86 providing criminal penalty enhancements for a crime  
87 committed while using a license plate obscuring  
88 device, knowingly attaching to a motor vehicle a  
89 license plate that was not assigned or transferred to  
90 the motor vehicle, altering the original appearance of  
91 a license plate, or interfering with the legibility,  
92 angular visibility, or detectability of any feature or  
93 detail on a license plate; providing an effective  
94 date.

By Senator Rodriguez

40-00053-25

202544\_\_

1 A bill to be entitled  
 2 An act relating to motor vehicles; amending s.  
 3 316.2397, F.S.; reclassifying the offense of driving,  
 4 moving, or causing to be moved a vehicle or equipment  
 5 with certain lighting on a highway as a third degree  
 6 felony; amending s. 320.061, F.S.; reclassifying the  
 7 offense of interfering with the legibility, angular  
 8 visibility, or detectability of any feature or detail  
 9 on a license plate or interfering with the ability to  
 10 record any feature on a license plate as a third  
 11 degree felony; providing an effective date.  
 12  
 13 Be It Enacted by the Legislature of the State of Florida:  
 14  
 15 Section 1. Paragraph (a) of subsection (10) of section  
 16 316.2397, Florida Statutes, is amended, and subsection (1) of  
 17 that section is republished, to read:  
 18 316.2397 Certain lights prohibited; exceptions.—  
 19 (1) A person may not drive or move or cause to be moved any  
 20 vehicle or equipment upon any highway within this state with any  
 21 lamp or device thereon showing or displaying a red, red and  
 22 white, or blue light visible from directly in front thereof  
 23 except for certain vehicles provided in this section.  
 24 (10)(a) A person who violates subsection (1) and in so  
 25 doing effects or attempts to effect a stop of another vehicle  
 26 commits a felony ~~misdemeanor~~ of the third ~~first~~ degree,  
 27 punishable as provided in s. 775.082 or s. 775.083.  
 28 Section 2. Section 320.061, Florida Statutes, is amended to  
 29 read:

Page 1 of 2

**CODING:** Words ~~stricken~~ are deletions; words underlined are additions.

40-00053-25

202544\_\_

30 320.061 Unlawful to alter motor vehicle registration  
 31 certificates, license plates, temporary license plates, mobile  
 32 home stickers, or validation stickers or to obscure license  
 33 plates; penalty.—A person may not alter the original appearance  
 34 of a vehicle registration certificate, license plate, temporary  
 35 license plate, mobile home sticker, or validation sticker issued  
 36 for and assigned to a motor vehicle or mobile home, whether by  
 37 mutilation, alteration, defacement, or change of color or in any  
 38 other manner. A person who makes such alteration commits a  
 39 noncriminal traffic infraction, punishable as a moving violation  
 40 as provided in chapter 318. A person may not apply or attach a  
 41 substance, reflective matter, illuminated device, spray,  
 42 coating, covering, or other material onto or around any license  
 43 plate which interferes with the legibility, angular visibility,  
 44 or detectability of any feature or detail on the license plate  
 45 or interferes with the ability to record any feature or detail  
 46 on the license plate. A person who so interferes with a license  
 47 plate commits a felony of the third degree, punishable as  
 48 provided in s. 775.082 or s. 775.083 ~~violates this section~~  
 49 ~~commits a noncriminal traffic infraction, punishable as a moving~~  
 50 ~~violation as provided in chapter 318.~~  
 51 Section 3. This act shall take effect July 1, 2025.

Page 2 of 2

**CODING:** Words ~~stricken~~ are deletions; words underlined are additions.

The Florida Senate

APPEARANCE RECORD

Deliver both copies of this form to Senate professional staff conducting the meeting

03/04/2025

Meeting Date

Transportation

Committee

44

Bill Number or Topic

817170

Amendment Barcode (if applicable)

Name

Bob Cortes

Phone

407-840-3435

Address

100 Estlinger Way

Street

Email

bcortes@seminolesheriff.org

Sanford

City

FL

State

32773

Zip

Speaking:  For  Against  Information

OR

Waive Speaking:  In Support  Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

Seminole County Sheriff's Office

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

Deliver both copies of this form to Senate professional staff conducting the meeting

3/4/25

Meeting Date

44

Bill Number or Topic

TRANSPORTATION

Committee

Amendment Barcode (if applicable)

Name

WILLIAM B SMITH

Phone

305-333-4344

Address

3 E BREVARD ST.

Street

Email

WSMITH@FLPBA.ORG

TALLAHASSEE

City

FL

State

32301

Zip

Speaking:

For

Against

Information

OR

Waive Speaking:

In Support

Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

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FL PBA

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

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This form is part of the public record for this meeting.

S-001 (08/10/2021)



03/04 / 2025  
Meeting Date

The Florida Senate  
**APPEARANCE RECORD**

44

Bill Number or Topic

Transportation  
Committee

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Amendment Barcode (if applicable)

Name Bob Cortes

Phone 407-840-3435

Address 100 Eislinger Way  
Street

Email bcortes@seminolesheriff.org

Sanford  
City

FL  
State

32773  
Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

Seminole County Sheriff's Office

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

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This form is part of the public record for this meeting.

S-001 (08/10/2021)

**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

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Prepared By: The Professional Staff of the Committee on Transportation

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BILL: CS/SB 594

INTRODUCER: Transportation Committee and Senator Rodriguez

SUBJECT: Prohibition of Anchoring or Mooring by a Seaport

DATE: March 5, 2025

REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	Johnson	Vickers	TR	<b>Fav/CS</b>
2.			EN	
3.			FP	

**Please see Section IX. for Additional Information:**

COMMITTEE SUBSTITUTE - Substantial Changes

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**I. Summary:**

CS/SB 594 authorizes the governing body of a seaport to apply to the Fish and Wildlife Conservation Commission (FWC) to prohibit anchoring or mooring in certain areas for the purposes of safety, security, and maintaining cargo flow. The boundaries of the prohibition of anchoring or mooring may be up to 5,000 feet from a seaport entrance or a pier or wharf adjacent to a seaport channel or turning basin.

Prior to applying to the FWC, the governing body of a seaport must hold two public hearings displaying the boundaries of and hearing comments regarding the proposed zone. Once FWC receives an application, it has 90 days to review the application and approve, or possibly modify the prohibited area. The FWC may consult with federal and state agencies when considering a seaport's application.

After the FWC's approval of a seaport's application, the seaport must annually review its boundaries at a public meeting and notify the FWC of the results of its review. If applicable, the governing body of the seaport must submit a revised application to the FWC with any proposed boundary modifications.

Each seaport must include any approved no anchoring or mooring zones that are in effect in its seaport security plan and in its seaport strategic plan.

The bill gives the FWC rulemaking authority to implement provisions of the bill.

The bill provides for that a violation of these anchoring and mooring provision is a noncriminal infraction, punishable as a boating violation.

The bill may have a minimal negative fiscal impact on seaports associated with establishing no anchoring or mooring zones. The bill may also have a negative fiscal impact on the FWC in approving these zones. The Marine Resources Conservation Trust Fund may see a positive fiscal impact associated with penalties for violations. See Section V. Fiscal Impact Statement.

This bill takes effect July 1, 2025.

## II. Present Situation:

### Fish and Wildlife Conservation Commission

The Florida Fish and Wildlife Conservation Commission (FWC) is governed by a board of seven members who are appointed by the Governor, subject to Senate confirmation.<sup>1</sup> The FWC's Division of Law Enforcement Boating and Waterways Section oversees and coordinates statewide regulatory waterway markers to ensure compliance with uniform markers and state boating and resource protection zones for the benefit of all waterway users and fish and wildlife resources in the state.<sup>2</sup> The Boating and Waterways Section takes public input and provides notice of proposed local boating-restricted areas.<sup>3</sup>

The FWC's boating laws are enforced by the Division of Law Enforcement and its officers, county sheriffs and deputies, municipal police officers, and any other law enforcement officer.<sup>4</sup> The Division of Law Enforcement manages Florida's waterways to ensure boating safety for residents of and visitors to the state.<sup>5</sup> This includes enforcing boating rules and regulations, coordinating boating safety campaigns and education, managing public waters and access to the waters, conducting boating accident investigations, identifying and removing derelict vessels, and investigating vessel theft and title fraud.<sup>6</sup>

### Anchoring and Mooring

Anchoring refers to a boater's practice of seeking and using a safe harbor on the public waterway system for an undefined duration. Anchoring is accomplished using an anchor carried on the

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<sup>1</sup> FLA. CONST. art. IV, s. 9; *see also* s. 379.102(1), F.S.

<sup>2</sup> FWC, *Waterway Management*, <https://myfwc.com/boating/waterway/> (last visited Feb. 21, 2025).

<sup>3</sup> *Id.*

<sup>4</sup> Section 327.70(1), F.S.; *see s.* 943.10(1), F.S., which defines "law enforcement officer" as any person who is elected, appointed, or employed full time by any municipality or the state or any political subdivision thereof; who is vested with authority to bear arms and make arrests; and whose primary responsibility is the prevention and detection of crime or the enforcement of the penal, criminal, traffic, or highway laws of the state. The definition also includes all certified supervisory and command personnel whose duties include, in whole or in part, the supervision, training, guidance, and management responsibilities of full-time law enforcement officers, part-time law enforcement officers, or auxiliary law enforcement officers but does not include support personnel employed by the employing agency.

<sup>5</sup> Fish and Wildlife Conservation Commission (FWC), *Boating*, <https://myfwc.com/boating/> (last visited Feb. 21, 2025).

<sup>6</sup> FWC, *Law Enforcement*, <https://myfwc.com/about/inside-fwc/le/> (last visited Feb. 21, 2025). *See s.* 327.70(1) and (4), F.S.

vessel.<sup>7</sup> Anchorages are areas that boaters regularly use for anchoring or mooring, whether designated or managed for that purpose or not.<sup>8</sup>

Mooring refers to the process of securing a boat or vessel in a fixed position using anchors, chains, ropes, or other devices. It is a way to temporarily anchoring a boat to a specific location, typically in a harbor, marina, or other designated mooring area.<sup>9</sup>

### **Anchoring and Mooring Prohibitions**

Section 327.60, F.S., providing statutory limitations on local regulations regarding vessels, provides that it does not prohibit local governmental authorities from enacting or enforcing regulations that prohibit or restrict the mooring or anchoring of floating structures, live-aboard vessels, or commercial vessels, excluding commercial fishing vessels, within their jurisdictions or of any vessels within the marked boundaries of mooring fields.<sup>10</sup>

The owner or operator of a vessel or floating structure may not anchor or moor such that the nearest approach of the anchored or moored vessel or floating structure is:

- Within 150 feet of any public or private marina, boat ramp, boatyard, or other public vessel launching or loading facility;
- Within 500 feet of a superyacht repair facility;<sup>11</sup> or
- Within 100 feet outward from the marked boundary of a public mooring field or a lesser distance if approved by the FWC upon request of a local government within which the mooring field is located.<sup>12</sup>

The above prohibitions do not apply to:

- A vessel owned or operated by a governmental entity.
- A construction or dredging vessel on an active job site.
- A commercial fishing vessel actively engaged in commercial fishing.
- A vessel actively engaged in recreational fishing if the persons onboard are actively tending hook and line fishing gear or nets.<sup>13</sup>

There are also exceptions related to mechanical failure of the vessel or weather-related conditions.<sup>14</sup>

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<sup>7</sup> Section 327.02, F.S., defines the term “vessel” to include every description of watercraft, barge, and airboat, other than a seaplane on the water, used or capable of being used as a means of transportation on water.

<sup>8</sup> Ankersen, Hamann, & Flagg, *Anchoring Away: Government Regulation and the Rights of Navigation in Florida*, 2 (Rev. May 2012), available at <https://repository.library.noaa.gov/view/noaa/36907>. (last visited Feb 21, 2025)

<sup>9</sup> What is mooring? <https://www.davisinstruments.com/pages/what-is-mooring#:~:text=Mooring%20refers%20to%20the%20process,or%20other%20designated%20mooring%20area>. (last visited February 25, 2025).

<sup>10</sup> Section 327.60(3), F.S.

<sup>11</sup> For this purpose, the term “superyacht repair facility” is defined to mean a facility that services or repairs a yacht with a water line of 120 feet or more in length.

<sup>12</sup> Section 327.4109(1)(a), F.S.

<sup>13</sup> Section 327.4109(1)(b), F.S.

<sup>14</sup> Section 327.4109(2), F.S.

A violation is a noncriminal infraction,<sup>15</sup> for which the penalty is:

- For a first offense, up to a maximum of \$100.
- For a second offense, up to a maximum of \$250.
- For a third or subsequent offense, up to a maximum of \$500.<sup>16</sup>

These penalties are paid into the Marine Resources Conservation Trust Fund for boating safety education and law enforcement purposes.<sup>17</sup>

### **Boating-Restricted Areas**

Under Florida law, boating-restricted areas, including, but not limited to, restrictions of vessel speeds and vessel traffic, may be established on the waters of this state for any purpose necessary to protect the safety of the public if such restrictions are necessary based on boating accidents, visibility, hazardous currents or water levels, vessel traffic congestion, or other navigational hazards or to protect seagrasses on privately owned submerged lands.<sup>18</sup>

The FWC may, by rule, establish boating-restricted areas.<sup>19</sup>

Municipalities and counties may establish, by ordinance, boating-restricted areas including within including speed and wake restrictions if certain conditions are met.<sup>20</sup> Municipalities and counties may establish by ordinance additional boating-restricted areas for safety reasons and vessel exclusion zones for certain purposes.<sup>21</sup>

Any ordinances establishing boat-restricted areas for safety purposes not take effect until the FWC has reviewed the ordinance and determined by substantial competent evidence that the ordinance is necessary to protect public safety. The FWC must review and act on any application within 90 days after receiving a completed application. Within 30 days after a municipality or county submits an application, the FWC must advise the municipality or county as to what information, if any, is needed to deem the application complete. An application is considered complete upon receipt of all requested information and correction of any error or omission for which the applicant was timely notified or when the time for such notification has expired. The FWC's action on the application is subject to review under the Administrative Procedures Act.<sup>22</sup>

Each boating-restricted area must be developed in consultation and coordination with the governing body of the county or municipality in which the boating-restricted area is located, and when the proposed boating-restricted area is on the navigable waters of the United States, with the United States Coast Guard and the United States Army Corps of Engineers.<sup>23</sup>

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<sup>15</sup> Section 327.4109(5), F.S.

<sup>16</sup> Section 327.73(1)(bb), F.S.

<sup>17</sup> Section 327.78(8), F.S.

<sup>18</sup> Section 327.46(1), F.S.

<sup>19</sup> Section 327.46(1)(a), F.S. These areas are established in Rule 68D-24, F.A.C.

<sup>20</sup> Section 327.46(1)(b), F.S.

<sup>21</sup> Section 327.46(1)(c), F.S.

<sup>22</sup> Section 327.46(1)(c), F.S.

<sup>23</sup> Section 327.46(2), F.S.

Restrictions in a boating-restricted area do not apply in the case of an emergency or to a law enforcement, firefighting, or rescue vessel owned or operated by a governmental entity.<sup>24</sup>

### **Florida's Seaports**

The seaports listed in s. 311.09(1), F.S., include: Jacksonville, Port Canaveral, Port Citrus, Fort Pierce, Palm Beach, Port Everglades, Miami, Port Manatee, St. Petersburg, Putnam County, Tampa, Port St. Joe, Panama City, Pensacola, Key West, and Fernandina.

Florida's 16 seaports, through cargo and cruise activities, support 900,000 direct and indirect jobs and contribute \$117.6 billion in economic value, representing 13.3 percent of Florida's Gross Domestic Product.<sup>25</sup>

Florida's seaport governing bodies may be municipalities, counties, or special districts.

### ***Seaport Security and Strategic Plans***

Florida law requires each seaport to adopt, maintain, and periodically revise, a seaport-specific security plan to provide for a secure seaport infrastructure to promote the safety and security of state residents and visitors and the flow of legitimate trade and travel.<sup>26</sup>

Florida law requires each seaport to develop a strategic plan with a 10-year horizon, which includes information relating to economic development; infrastructure development and improvement; port-related intermodal transportation facilities; physical, environmental, and regulatory barriers to seaport faces; and intergovernmental coordination.<sup>27</sup>

## **III. Effect of Proposed Changes:**

The bill authorizes the governing body of a seaport to apply to the FWC to prohibit anchoring or mooring in an area, not to exceed 5,000 feet from a seaport entrance or pier or wharf adjacent to a seaport channel or turning basin, for any of the following purposes:

- Implementing port security measures.
- Ensuring freight and passenger commerce is not impeded.
- Promoting the safety and security of residents and visitors of this state.
- Maintaining and promoting the flow of legitimate trade and travel at all times.

Before applying to the FWC, the governing body of a seaport must hold at least two public hearings displaying the boundaries of and hearing public comments regarding the area in which the seaport proposes to limit anchoring or mooring. After the required public hearings, a seaport

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<sup>24</sup> Section 317.46(4), F.S.

<sup>25</sup> Florida Seaport Transportation and Economic Development Council, *2023-2024 Seaport Mission Plan*, p2, available at: <https://flaports.org/wp-content/uploads/Florida-SMP-2024-PRINT-V2.pdf> (last visited February 27, 2025). The report cites the Florida Seaport Transportation and Economic Development Council's December 2016 report on the Statewide Economic Impact of Florida's Seaports.

<sup>26</sup> Section 311.12(1), F.S. Section 311.13, F.S., provides a public records exemption for seaport security plans.

<sup>27</sup> Section 311.14(2), F.S.

may apply the FWC, pursuant to the Florida Vessel Safety Law,<sup>28</sup> to establish areas around the seaport where anchoring or mooring is prohibited.

The FWC may consult with the United States Coast Guard, the United States Army Corps of Engineers, and the Florida Department of Transportation when considering an application for, and the boundaries of, areas around seaports where anchoring or mooring is prohibited.

When considering an application for a no anchoring or mooring zone, the FWCC may modify the proposed boundaries of such prohibition and provide the reasons for such modification.

A prohibition of anchoring or mooring near a seaport may not take effect until FWC has reviewed the proposed prohibition and determined by substantial competent evidence that the prohibition is necessary for any of the reasons listed above. FWC must review and act upon an application with 90 days after receiving a completed application. If, within 30 days after a seaport submits an application, the FWC finds such application to be incomplete, the FWC must notify the seaport as to what information is need to deem the application complete.

A seaport's application is considered complete upon receipt of all requested information or correction of any error or omission for which the applicant was timely notified. An application is deemed complete if the FWC fails to notify and advise the seaport within 30 days after receiving the application. The FWC's action on the application is subject to review under the Administrative Procedures Act.<sup>29</sup>

After FWC's approval of a prohibition on anchoring or mooring and the boundaries of such prohibition, the governing body of the seaport must annually review such prohibitions at a public meeting. After the review, the seaport must notify the FWC of its review, and, if applicable, submit an application to the FWC with any proposed modifications to such boundaries.

The governing body of each seaport must include any FWC approved limitations on anchoring and mooring in its security plan and in its strategic plan.

The bill authorizes the FWC to adopt rules<sup>30</sup> to implement provisions of the bill.

The bill amends s. 327.4109(1), F.S., incorporating the seaport authorization for a prohibition of anchoring or mooring into existing prohibitions on anchoring or mooring.

The bill reenacts 327.73(1)(bb), F.S., incorporating violations related to these new prohibitions on anchoring or mooring into the current penalty provision. A violation is a noncriminal infraction, punishable as a boating violation, for which the penalty is:

- For a first offense, up to a maximum of \$100.
- For a second offense, up to a maximum of \$250.
- For a third or subsequent offense, up to a maximum of \$500.

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<sup>28</sup> Chapter 427, F.S.

<sup>29</sup> Chapter 120, F.S.

<sup>30</sup> Rules are adopted pursuant to ss. 120.136(1) and 120.54, F.S.

These penalties are paid into the Marine Resources Conservation Trust Fund for boating safety education and law enforcement purposes.

This bill takes effect July 1, 2025.

**IV. Constitutional Issues:**

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

**V. Fiscal Impact Statement:**

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The bill will likely have an insignificant negative fiscal impact on seaports to establish prohibitions on anchoring or mooring. The bill will also have an insignificant negative fiscal impact on the FWC to implement the provisions of the bill.

The bill may have a positive fiscal impact Marine Resources Conservation Trust Fund associated for anchoring or mooring around seaports where such activity is prohibited.

**VI. Technical Deficiencies:**

None.



**VII. Related Issues:**

None.

**VIII. Statutes Affected:**

This bill amends section 327.4109, F.S., of the Florida Statutes.

This bill creates section 311.104 of the Florida Statutes.

This bill reenacts section 327.70 of the Florida Statutes.

**IX. Additional Information:**

- A. **Committee Substitute – Statement of Substantial Changes:**  
(Summarizing differences between the Committee Substitute and the prior version of the bill.)

**CS by Transportation on March 4, 2025:**

- Clarifies that the governing body of the seaport may apply to FWC to prohibit anchoring and mooring around a seaport.
- Provides a 90 day time-frame for FWC to review and act on a seaport's request.
- Requires the governing body of a seaport to notify the FWC of its annual review of its anchoring and mooring prohibitions.
- Provides the FWC rulemaking authority to implement the bill.
- Provides for the enforcement of a prohibition on anchoring or mooring around seaports as a boating violation.

- B. **Amendments:**

None.



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LEGISLATIVE ACTION

Senate	.	House
Comm: RCS	.	
03/05/2025	.	
	.	
	.	
	.	

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The Committee on Transportation (Rodriguez) recommended the following:

**Senate Amendment (with title amendment)**

Delete everything after the enacting clause  
and insert:

Section 1. Section 311.104, Florida Statutes, is created to  
read:

311.104 Request for a prohibition of anchoring or mooring  
by a seaport.-

(1) The governing body of a seaport listed in s. 311.09(1)  
may apply to the Fish and Wildlife Conservation Commission to



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11 prohibit anchoring or mooring in an area, not to exceed 5,000  
12 feet from a seaport entrance or pier or wharf adjacent to a  
13 seaport channel or turning basin, for any of the following  
14 purposes:

15 (a) Implementing port security measures;

16 (b) Ensuring freight and passenger commerce is not impeded;

17 (c) Promoting the safety and security of residents and  
18 visitors of this state; or

19 (d) Maintaining and protecting the flow of legitimate trade  
20 and travel at all times.

21 (2) Before applying to the commission, the governing body  
22 of a seaport shall hold at least two public hearings displaying  
23 the boundaries of and hearing public comments regarding the area  
24 in which the seaport proposes to prohibit anchoring or mooring.

25 (3) After the public hearings required in subsection (2), a  
26 seaport may apply, pursuant to chapter 327, to the commission to  
27 establish areas around the seaport where anchoring or mooring is  
28 prohibited.

29 (4) The commission may consult with the United States Coast  
30 Guard, the United States Army Corps of Engineers, and the  
31 Department of Transportation when considering an application  
32 for, and the boundaries of, areas around seaports where  
33 anchoring or mooring will be prohibited.

34 (5) When considering an application to prohibit anchoring  
35 or mooring around a seaport, the commission may modify the  
36 proposed boundaries of such prohibition and provide the reasons  
37 for such modification.

38 (6) A prohibition of anchoring or mooring near a seaport  
39 established pursuant to this section may not take effect until



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40 the commission has reviewed the proposed prohibition and  
41 determined by substantial competent evidence that the  
42 prohibition is necessary for any of the reasons listed in  
43 subsection (1). An application for a prohibition must be  
44 reviewed and acted upon within 90 days after receipt of the  
45 completed application. If, within 30 days after a seaport  
46 submits an application, the commission finds such application is  
47 incomplete, the commission must notify and advise the seaport as  
48 to what information is needed to deem the application complete.  
49 An application is considered complete upon receipt of all  
50 requested information and correction of any error or omission  
51 for which the applicant was timely notified. An application is  
52 deemed complete if the commission fails to notify and advise the  
53 seaport within 30 days after receiving the application. The  
54 commission's action on the application is subject to review  
55 under chapter 120.

56 (7) After commission approval of a prohibition on anchoring  
57 and mooring and the boundaries of such prohibition, the seaport  
58 shall review such prohibition annually at a public meeting.  
59 After the review, the seaport shall notify the commission of the  
60 results of its review, and, if applicable, submit an application  
61 to the commission with any proposed modifications to such  
62 boundaries.

63 (8) The governing body of each seaport shall include in its  
64 seaport security plan and its seaport strategic plan, as  
65 required under ss. 311.12 and 311.14, respectively, any approved  
66 limitations on anchoring and mooring established by the  
67 commission.

68 (9) The commission may adopt rules pursuant to ss.



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69 120.136(1) and 120.54 to implement this section.

70 Section 2. Paragraph (a) of subsection (1) of section  
71 327.4109, Florida Statutes, is amended, and subsection (5) of  
72 that section is reenacted, to read:

73 327.4109 Anchoring or mooring prohibited; exceptions;  
74 penalties.—

75 (1) (a) The owner or operator of a vessel or floating  
76 structure may not anchor or moor such that the nearest approach  
77 of the anchored or moored vessel or floating structure is:

78 1. Within 150 feet of any public or private marina, boat  
79 ramp, boatyard, or other public vessel launching or loading  
80 facility;

81 2. Within 500 feet of a superyacht repair facility. For  
82 purposes of this subparagraph, the term "superyacht repair  
83 facility" means a facility that services or repairs a yacht with  
84 a water line of 120 feet or more in length; or

85 3. Within 100 feet outward from the marked boundary of a  
86 public mooring field or a lesser distance if approved by the  
87 commission upon request of a local government within which the  
88 mooring field is located. The commission may adopt rules to  
89 implement this subparagraph.

90 4. Within a zone established by the commission at the  
91 request of a seaport pursuant to s. 311.104.

92 (5) A violation of this section is a noncriminal  
93 infraction, punishable as provided in s. 327.73(1)(bb).

94 Section 3. For the purpose of incorporating the amendment  
95 made by this act to section 327.4109, Florida Statutes, in a  
96 reference thereto, paragraph (bb) of subsection (1) of section  
97 327.73, Florida Statutes, is reenacted to read:



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98 327.73 Noncriminal infractions.-

99 (1) Violations of the following provisions of the vessel  
100 laws of this state are noncriminal infractions:

101 (bb) Section 327.4109, relating to anchoring or mooring in  
102 a prohibited area, for which the penalty is:

- 103 1. For a first offense, up to a maximum of \$100.
- 104 2. For a second offense, up to a maximum of \$250.
- 105 3. For a third or subsequent offense, up to a maximum of  
106 \$500.

107  
108 Any person cited for a violation of this subsection shall be  
109 deemed to be charged with a noncriminal infraction, shall be  
110 cited for such an infraction, and shall be cited to appear  
111 before the county court. The civil penalty for any such  
112 infraction is \$100, except as otherwise provided in this  
113 section. Any person who fails to appear or otherwise properly  
114 respond to a uniform boating citation, in addition to the charge  
115 relating to the violation of the boating laws of this state,  
116 must be charged with the offense of failing to respond to such  
117 citation and, upon conviction, be guilty of a misdemeanor of the  
118 second degree, punishable as provided in s. 775.082 or s.  
119 775.083. A written warning to this effect shall be provided at  
120 the time such uniform boating citation is issued.

121 Section 4. This act shall take effect July 1, 2025.

122  
123 ===== T I T L E A M E N D M E N T =====

124 And the title is amended as follows:

125 Delete everything before the enacting clause  
126 and insert:



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127                                   A bill to be entitled  
128           An act relating to anchoring or mooring at seaports;  
129           creating s. 311.104, F.S.; authorizing the governing  
130           bodies of certain seaports to apply to the Fish and  
131           Wildlife Conservation Commission to prohibit anchoring  
132           or mooring within specified boundary limits for  
133           specified purposes; requiring the governing body of a  
134           seaport to hold a specified number of public hearings;  
135           authorizing the commission to consult with certain  
136           entities when considering an application for seaports  
137           where anchoring and mooring will be prohibited and the  
138           boundaries of such prohibited areas; authorizing the  
139           commission to modify zones where anchoring or mooring  
140           is prohibited; requiring the commission to provide  
141           reasons for any such modification; providing for  
142           review by the commission within a certain time frame;  
143           requiring the commission to review and act upon an  
144           application within a specified timeframe after receipt  
145           of the application; requiring the commission to advise  
146           a seaport if the commission finds an application to be  
147           incomplete; providing that the commission's actions  
148           are subject to review; requiring certain seaports  
149           annually to review the boundaries of approved  
150           prohibitions and notify the commission of such review  
151           and proposed modifications if necessary; requiring  
152           that certain information be included in seaport  
153           security plans and seaport strategic plans; providing  
154           rulemaking authority; reenacting and amending s.  
155           327.4109, F.S.; conforming penalties; reenacting s.



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156 327.73(1)(bb), F.S., relating to noncriminal  
157 infractions, to incorporate the amendment made to s.  
158 327.4109, F.S., in a reference thereto; providing an  
159 effective date.



By Senator Rodriguez

40-01099-25

2025594\_\_

A bill to be entitled

An act relating to no anchoring or mooring zones; creating s. 311.104, F.S.; authorizing certain seaports to designate no anchoring or mooring zones for specified purposes; specifying boundary limits for no anchoring or mooring zones; authorizing certain seaports to apply to the Fish and Wildlife Conservation Commission to establish no anchoring or mooring zones; requiring an applicant to hold a specified number of public hearings; authorizing the commission to consult with other entities; authorizing the commission to modify no anchoring or mooring zone boundaries; requiring certain seaports to annually review the boundaries of approved no anchoring or mooring zones and submit a revised application under certain circumstances; requiring that certain information be included in seaport security plans and seaport strategic plans; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 311.104, Florida Statutes, is created to read:

311.104 Designation of no anchoring or mooring zones.—

(1) Each seaport listed in s. 311.09(1) may designate no anchoring or mooring zones for all of the following purposes:

- (a) Implementing port security measures.
- (b) Ensuring freight and passenger commerce is not impeded.
- (c) Promoting the safety and security of residents and

Page 1 of 2

**CODING:** Words ~~stricken~~ are deletions; words underlined are additions.

40-01099-25

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visitors of this state.

(d) Maintaining and protecting the flow of legitimate trade and travel at all times.

(2) The boundary of any designated no anchoring or mooring zone may not exceed 5,000 feet from a seaport entrance or pier or wharf adjacent to a seaport channel or turning basin.

(3) A seaport listed in s. 311.09(1) may apply, pursuant to chapter 327, to the Fish and Wildlife Conservation Commission to establish a no anchoring or mooring zone.

(4) Before applying to the commission to establish a no anchoring or mooring zone, an applicant must hold at least two public hearings displaying the boundaries of the proposed no anchoring or mooring zone.

(5) The commission may consult with the United States Coast Guard, the United States Army Corps of Engineers, and the Department of Transportation when considering an application for, and the boundaries of, a no anchoring or mooring zone.

(6) When considering an application for a no anchoring or mooring zone, the commission may modify the proposed boundaries of such no anchoring or mooring zone.

(7) After approval of a no anchoring or mooring zone, the seaport must review the no anchoring or mooring zone boundaries annually and, if necessary, submit a revised application to the commission with any proposed modifications to the boundaries.

(8) Each seaport must include in its seaport security plan and in its seaport strategic plan, as required under ss. 311.12 and 311.14, respectively, any approved no anchoring or mooring zones that are in effect.

Section 2. This act shall take effect July 1, 2025.

Page 2 of 2

**CODING:** Words ~~stricken~~ are deletions; words underlined are additions.

The Florida Senate

APPEARANCE RECORD

Deliver both copies of this form to Senate professional staff conducting the meeting

3-4-2025

Meeting Date

594

Bill Number or Topic

Transportation

Committee

Strike-all

Amendment Barcode (if applicable)

#165998

Name Richard Pinsky

Phone

Address 201 E. Park Ave # 300

Email

Street

Tallahassee FL

32301

City

State

Zip

Speaking:  For  Against  Information OR Waive Speaking:  In Support  Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

Port of Palm Beach

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flisenate.gov\)](#)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

The Florida Senate

**APPEARANCE RECORD**

SB 594

March 4, 2025

Meeting Date

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Bill Number or Topic

Transportation

Committee

Amendment Barcode (if applicable)

Name **Raymond J. Sirois**

Phone **207-751-6734**

Address **411 Walnut St**

Email **ray.sirois@gmail.com**

Street

**Green Cove Springs FL**

**32043**

City

State

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

4/4/25

Meeting Date

SB 594

Bill Number or Topic

TRANSPORTATION

Committee

Deliver both copies of this form to Senate professional staff conducting the meeting

Amendment Barcode (if applicable)

Name WALLY MORAN

Phone 443 852 9649

Address 106 CAT CAY LN

Email wally@crna.com

Street

MELBOURNE

City

State

32977

Zip

Speaking:  For  Against  Information OR Waive Speaking:  In Support  Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11,045 and Joint Rule 1, [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)

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S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

Deliver both copies of this form to Senate professional staff conducting the meeting

3/4/25 Meeting Date

594 Bill Number or Topic

Transportation Committee

Amendment Barcode (if applicable)

Name Kingsley Rees

Phone 850-308-1378

Address 234 Harbour Pt Dr Street

Email KingsleyRR@hotmail.com

Orange Parkville FL 32327 City State Zip

Speaking: [ ] For [x] Against [ ] Information OR Waive Speaking: [ ] In Support [ ] Against

PLEASE CHECK ONE OF THE FOLLOWING:

[x] I am appearing without compensation or sponsorship.

[ ] I am a registered lobbyist, representing:

[ ] I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

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3 4 2025

Meeting Date

The Florida Senate  
**APPEARANCE RECORD**

SB594

Bill Number or Topic

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Transportation

Committee

Amendment Barcode (if applicable)

Name **Eugene J Rutkowski**

Phone **6302444410**

Address **3928 N Paulina St**

Email **eugene.rutkowski@yahoo.com**

Street

**Chicago**

**IL**

**60613-2518**

City

State

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

*While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1: [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)*

This form is part of the public record for this meeting.

S-001 (08/10/2021)

3/4/25

The Florida Senate  
**APPEARANCE RECORD**

SR 594

Meeting Date

Bill Number or Topic

Transportation

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Amendment Barcode (if applicable)

Name

Jon Moyle

Phone

850-681-3828

Address

118 N. Gadsden St

Email

jmoyle@moylelaw.com

Street

Tallahassee

State

FL

Zip

32301

com

Speaking:

For

Against

Information

**OR**

Waive Speaking:

In Support

Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

FIA. ~~FIA~~ INLAND NAVIGATION District

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)

This form is part of the public record for this meeting.

S-001 (08/10/2021)



The Florida Senate

APPEARANCE RECORD

Deliver both copies of this form to  
Senate professional staff conducting the meeting

3-4-2025

Meeting Date

594

Bill Number or Topic

Transportation

Committee

Amendment Barcode (if applicable)

Name Richard Pinsky

Phone

Address 201 E. Park Ave #300

Email

Street

Tallahassee FL 32301

City

State

Zip

Speaking:

For

Against

Information

OR

Waive Speaking:

In Support

Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

Port of Palm Beach

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1, [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)

This form is part of the public record for this meeting.

S-001 (08/10/2021)



**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

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Prepared By: The Professional Staff of the Committee on Transportation

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BILL: CS/SB 620

INTRODUCER: Transportation Committee and Senator Rodriguez

SUBJECT: Specialty License Plates/Miami Dade College

DATE: March 4, 2025

REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	Shutes	Vickers	TR	<b>Fav/CS</b>
2.			ATD	
3.			FP	

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**Please see Section IX. for Additional Information:**

COMMITTEE SUBSTITUTE - Substantial Changes

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**I. Summary:**

CS/SB 620 authorizes the Department of Highway Safety and Motor Vehicles (DHSMV) to create a new specialty license plate for Miami Dade College. The annual use fee for the plate is \$25.

Proceeds of the sale of the Miami Dade College specialty license plate will be distributed to the Miami Dade College Foundation, Inc. to fund student scholarships.

The DHSMV estimates programming and implementation of the plate will cost \$8,280. See Section V., Fiscal Impact Statement.

The bill takes effect October 1, 2025.

**II. Present Situation:**

**Miami Dade College Foundation, Inc.**

Miami Dade College Foundation Inc. is a Florida not-for-profit corporation registered with the Florida Department of State.<sup>1</sup> The organization's website includes the following mission

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<sup>1</sup> Florida Department of State: Division of Corporations, *Miami Dade College Foundation, Inc.* Sunbiz.org, Document number 709786 (February 24, 2025).

statement: “We raise essential private funds to enable Miami Dade College to change lives, families, communities, and the world through the opportunity of education.”<sup>2</sup>

Miami Dade Colleges’ vision is to be a recognized leader in student learning, achievement, and success while enriching their community.<sup>3</sup> The college has been in operation since 1960, and is named among the top institutions in 2025 U.S. News & World Report Rankings for public regional colleges, for veterans, social mobility, best value schools, and regional colleges of the south.<sup>4</sup>

### Specialty License Plates

As of February 2025, there are 133 specialty license plates authorized by the Legislature. Of these plates, 113 are available for immediate purchase and 20 are in the presale process.<sup>5</sup> Specialty license plates are available to an owner or lessee of a motor vehicle who is willing to pay an annual use fee, ranging from \$15 to \$25, paid in addition to required license taxes and service fees.<sup>6</sup> The annual use fees are distributed to organizations in support of a particular cause or charity signified on the plate’s design and designated in statute.<sup>7</sup>

In order to establish a specialty license plate (after the plate is approved by law) s. 320.08053, F.S., requires the following actions within certain timelines:

- Within 60 days, the organization must submit an art design for the plate, in a medium prescribed by the DHSMV;
- Within 120 days, the DHSMV must establish a method to issue presale vouchers for the specialty license plate; and
- Within 24 months after the presale vouchers are established, the organization must obtain a minimum of 3,000 voucher sales before manufacturing of the plate may begin.<sup>8</sup>

If the minimum sales requirement has not been met by the end of the 24-month presale period, then the DHSMV will discontinue the plate and issuance of presale vouchers.<sup>9</sup> Upon discontinuation, a purchaser of a presale voucher may use the annual use fee as a credit towards any other specialty license plate or apply for a refund with the DHSMV.<sup>10</sup>

New specialty license plates that have been approved by law but are awaiting issuance will be issued in the order they appear in s. 320.08058, F.S., provided that presale requirements have been met. If the next listed specialty license plate has not met the presale requirement, the

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<sup>2</sup> Miami Dade College Foundation, Inc., [About - Miami Dade College Alumni Association](#), (last visited February 28, 2025).

<sup>3</sup> Miami Dade College, [About MDC | Miami Dade College](#), (last visited February 28, 2025).

<sup>4</sup> *Id.*

<sup>5</sup> DHSMV, *2025 Legislative Bill Analysis: SB 620* (February 26, 2025) at p. 2.

<sup>6</sup> Section 320.08056(3)(d), F.S., provides that except if specifically provided in s. 320.08056(4), the annual use fee for a specialty license plate is \$25.

<sup>7</sup> Section 320.08058, F.S.

<sup>8</sup> Chapter 2022-189, Laws of Fla., extended the presale requirement by an additional 24 months for an approved specialty license plate organization that, as of June 15, 2022, is in the presale period but had not recorded at least 3,000 voucher sales.

<sup>9</sup> Section 320.08058(3), F.S., provides that any collegiate plate established after October 1, 2002, must comply with the requirements of s. 320.08053, F.S., other than the presale voucher requirements in s. 320.08053(2)(b), F.S., and be specifically authorized by the Legislature.

<sup>10</sup> Section 320.08053(2)(b), F.S.

DHSMV will proceed in the order provided in s. 320.08058, F.S., to identify the next qualified specialty license plate that has met the presale requirement.<sup>11</sup>

If the Legislature has approved 135 or more specialty license plates, the DHSMV may not make any new specialty license plates available for design or issuance until a sufficient number of plates are discontinued so that the number of plates being issued does not exceed 135.<sup>12</sup>

### ***Use of Specialty License Plate Fees***

The annual use fees collected by an organization and any interest earned from the fees may be expended only for use in this state unless the annual use fee is derived from the sale of specified United States Armed Forces and veterans-related specialty plates.<sup>13</sup> Additionally, organizations must adhere to certain accountability requirements, including an annual audit or attestation document affirming that funds received have been spent in accordance with applicable statutes.<sup>14</sup>

The annual use fees collected by an organization and the interest earned from those fees may not be used for commercial or for-profit activities, or general or administrative expenses, unless authorized by s. 320.08058, F.S.<sup>15</sup> Additionally, the annual use fees and interest earned from those fees may not be used for the purpose of marketing to, or lobbying, entertaining, or rewarding, any employee of a governmental agency that is responsible for the sale and distribution of specialty license plates, or any elected member or employee of the Legislature.<sup>16</sup>

### ***Discontinuance of Specialty Plates***

Prior to June 30, 2023, the DHSMV was required to discontinue the issuance of an approved specialty license plate if the number of valid registrations falls below 1,000 plates for at least 12 consecutive months. A warning letter was mailed to the sponsoring organization following the first month in which the total number of valid specialty license plate registrations fell below 1,000 plates. Collegiate plates for Florida universities were exempt from the minimum specialty license plate requirement.<sup>17</sup> In addition, the DHSMV was authorized to discontinue any specialty license plate if the organization ceased to exist, stopped providing services that are funded from the annual use fee proceeds, or pursuant to an organizational recipient's request.<sup>18</sup>

However, effective July 1, 2023, the requirement increased so that the DHSMV must discontinue the issuance of an approved specialty license plate if the number of valid registrations falls below 3,000, or in the case of an out-of-state college or university license plate, 4,000, for at least 12 consecutive months. The DHSMV must mail a warning letter to the sponsoring organization following the first month in which the total number of valid specialty plate registrations is below 3,000, or in the case of an out-of-state college or university license plate, 4,000. This does not apply to in-state collegiate license plates established under s. 320.08058(3), F.S., license plates

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<sup>11</sup> Section 320.08053(3)(a), F.S.

<sup>12</sup> Section 320.08053(3)(b), F.S.

<sup>13</sup> Section 320.08056(10)(a), F.S.

<sup>14</sup> Section 320.08062, F.S.; Such fees may be used to pay for the cost of this required audit or report. See s. 320.08056(10)(a), F.S.

<sup>15</sup> Section 320.08056(10)(a), F.S.

<sup>16</sup> Section 320.08056(11), F.S.

<sup>17</sup> Section 320.08056(8)(a), F.S.

<sup>18</sup> Section 320.08056(8)(b), F.S.

of institutions in and entities of the State University System, specialty license plates that have statutory eligibility limitations for purchase, specialty license plates for which annual use fees are distributed by a foundation for student and teacher leadership programs and teacher recruitment and retention, or Florida professional sports team license plates established under s. 320.08058(9), F.S.<sup>19</sup>

### **III. Effect of Proposed Changes:**

The bill amends s. 320.08058, F.S., to authorize DHSMV to create a new specialty license plate for Miami Dade College. The annual use fee for the plate is \$25. The plate must bear the colors and design approved by the department, with the word “Florida” at the top of the plate and the words “Miami Dade College” at the bottom of the plate.

Proceeds of the sale of the Miami Dade College specialty license plate will be distributed to the Miami Dade College Foundation, Inc. The organization may use up to 10 percent of the proceeds for marketing and promotion of the plate. Thereafter, the annual use fees from the sale of the plate will be distributed to the Miami Dade College Foundation, Inc. to fund student scholarships.

The bill takes effect October 1, 2025.

### **IV. Constitutional Issues:**

#### **A. Municipality/County Mandates Restrictions:**

None.

#### **B. Public Records/Open Meetings Issues:**

None.

#### **C. Trust Funds Restrictions:**

None.

#### **D. State Tax or Fee Increases:**

None.

#### **E. Other Constitutional Issues:**

None.

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<sup>19</sup> Chapter 2020-181, s. 7, Laws of Fla.

**V. Fiscal Impact Statement:****A. Tax/Fee Issues:**

None.

**B. Private Sector Impact:**

If the specialty license plate is produced, the Miami Dade College Foundation will receive annual use fees associated with sales of the plate.

**C. Government Sector Impact:**

The DHSMV estimates programming and implementation of the plate will cost \$8,280.<sup>20</sup>

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

None.

**VIII. Statutes Affected:**

This bill amends section 320.08058 of the Florida Statutes.

**IX. Additional Information:****A. Committee Substitute – Statement of Changes:**

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

**CS by Transportation on March 4, 2025:**

The committee substitute authorizes the Miami Dade College Foundation, Inc. to use up to 10 percent of the funds from the sale of the plate for administrative and marketing costs. The balance of the fees shall be used by the Miami Dade College Foundation, Inc. to fund student scholarships.

**B. Amendments:**

None.

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This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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<sup>20</sup> DHSMV, *2025 Legislative Bill Analysis: SB 620* (February 26, 2025) at p. 5.



572608

LEGISLATIVE ACTION

Senate	.	House
Comm: RCS	.	
03/05/2025	.	
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The Committee on Transportation (Rodriguez) recommended the following:

**Senate Amendment**

Delete lines 22 - 23  
and insert:  
distributed to the Miami Dade College Foundation, Inc., which  
may use up to 10 percent of such fees for administrative costs  
and marketing of the plate. The balance of the fees must be used  
by the Miami Dade College Foundation, Inc., to fund student  
scholarships.

By Senator Rodriguez

40-01678-25

2025620\_\_

A bill to be entitled

An act relating to specialty license plates; amending s. 320.08058, F.S.; directing the Department of Highway Safety and Motor Vehicles to develop a Miami Dade College license plate; providing for distribution and use of fees collected from the sale of the plate; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (136) is added to section 320.08058, Florida Statutes, to read:

320.08058 Specialty license plates.—

(136) MIAMI DADE COLLEGE LICENSE PLATE.—

(a) The department shall develop a Miami Dade College license plate as provided in this section and s. 320.08053. The plate must bear the colors and design approved by the department. The word "Florida" must appear at the top of the plate, and the words "Miami Dade College" must appear at the bottom or side of the plate.

(b) The annual use fees from the sale of the plate shall be distributed to the Miami Dade College Foundation to fund student scholarships.

Section 2. This act shall take effect October 1, 2025.

**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

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Prepared By: The Professional Staff of the Committee on Transportation

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BILL: SB 654

INTRODUCER: Senator Bradley

SUBJECT: Transportation Facility Designations/Heroes Memorial Overpass

DATE: March 3, 2025

REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	Johnson	Vickers	TR	<b>Favorable</b>
2.			ATD	
3.			FP	

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**I. Summary:**

SB 654 designates the railroad overpass located on S.R. 100 in the City of Starke in Bradford County as “Heroes Memorial Overpass” and directs the Florida Department of Transportation (FDOT) to erect suitable markers.

The estimated cost to FDOT to install the designation markers is \$2,400. See Section V. Fiscal Impact Statement below for details.

The bill takes effect July 1, 2025.

**II. Present Situation:**

Section 334.071, F.S., provides that legislative designations of transportation facilities are for honorary or memorial purposes or to distinguish a particular facility. Such designations are not to be construed as requiring any action by local governments or private parties regarding the changing of any street signs, mailing addresses, or 911 emergency telephone number system listings, unless the legislation specifically provides for such changes.<sup>1</sup>

When the Legislature establishes road or bridge designations, FDOT is required to place markers only at the termini specified for each highway segment or bridge designated by the law creating the designation and to erect any other markers it deems appropriate for the transportation facility.<sup>2</sup>

FDOT may not erect the markers for honorary road or bridge designations unless the affected city or county commission enacts a resolution supporting the designation. When the designated

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<sup>1</sup> Section 334.071(1), F.S.

<sup>2</sup> Section 334.071(2), F.S.



road or bridge segment is located in more than one city or county, each affected local government must pass resolutions supporting the designations before the installation of the markers.<sup>3</sup>

### **Heroes Memorial Overpass**

Heroes Memorial Overpass in the City of Starke honors those individuals, such as military service members, first responders, and other heroes, who have served and protected the community and made invaluable contributions to the safety, security, and well-being of the residents of Starke, often risking their lives in service to others.<sup>4</sup>

### **III. Effect of Proposed Changes:**

The bill creates an undesignated section of Florida law designating the railroad overpass located on S.R. 100 in the City of Starke in Bradford County as “Heroes Memorial Overpass” and directs FDOT to erect suitable markers.

The bill takes effect July 1, 2025.

### **IV. Constitutional Issues:**

#### **A. Municipality/County Mandates Restrictions:**

None.

#### **B. Public Records/Open Meetings Issues:**

None.

#### **C. Trust Funds Restrictions:**

None.

#### **D. State Tax or Fee Increases:**

None.

#### **E. Other Constitutional Issues:**

None.

### **V. Fiscal Impact Statement:**

#### **A. Tax/Fee Issues:**

None.

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<sup>3</sup> Section 334.071(3), F.S.

<sup>4</sup> Resolution of the City Commission of the City of Starke, Florida, supporting the designation of “Heroes Memorial Overpass” Resolution 2025-12; adopted February 4, 2024. (On file with Senate Committee on Transportation).

**B. Private Sector Impact:**

None.

**C. Government Sector Impact:**

The estimated cost to erect the designation markers required under this bill is \$2,400, based on the assumption that a minimum of two markers are required at a cost to FDOT of no less than \$1,200 each. The estimate includes labor, materials, manufacturing, and installation.<sup>5</sup> FDOT is expected to absorb the estimated cost within existing resources.

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

None.

**VIII. Statutes Affected:**

This bill creates an undesignated section of Florida Statutes.

**IX. Additional Information:****A. Committee Substitute – Statement of Changes:**

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

**B. Amendments:**

None.

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This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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<sup>5</sup> E-mail from Jack Rogers, FDOT Legislative Affairs Director, *RE: Transportation Facility Designation Costs*, December 9, 2024. (On file with Senate Committee on Transportation).

By Senator Bradley

6-01436-25

2025654\_\_

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A bill to be entitled

An act relating to transportation facility designations; providing an honorary designation of a certain transportation facility in a specified county; directing the Department of Transportation to erect suitable markers; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Heroes Memorial Overpass designated; Department of Transportation to erect suitable markers.-

(1) The railroad overpass located on S.R. 100 in the City of Starke in Bradford County is designated as "Heroes Memorial Overpass" in honor of those who have given their lives in the service of others.

(2) The Department of Transportation is directed to erect suitable markers designating Heroes Memorial Overpass as described in subsection (1).

Section 2. This act shall take effect July 1, 2025.

# FDOT Legislative Priorities

Florida Senate

**Senate Committee on Transportation**

FDOT Secretary Jared W. Perdue, P.E.

March 4, 2025



# Key Focus Areas



**WORKFORCE & INNOVATION**

**OPERATIONAL ENHANCEMENTS**

**MODES OF TRANSPORTATION**

**EFFICIENCY & ACCOUNTABILITY**



# Workforce & Innovation



## Transportation Academy

Develops higher education curriculum and certification programs for careers within the transportation industry.



## Research Institute

Coordination and development of a transportation-focused research institute.



## Aviation Industry Workforce

Supports the training and certification of aviation-related careers.





# Operational Enhancements



## Rural Funding

Increases funding opportunities for Florida's rural communities.



## Focus on Small Business Success

Focuses on enhancing partnerships with small businesses in Florida.



## Consistent Standards

Ensures a uniform transportation system that adheres to statewide requirements.

# Modes of Transportation



## Airports

Ensures efficient prioritization of projects and communications with the Department.



## Seaports

Bolsters partnerships and coordination with the Department and other stakeholders.



## Public Transportation

Enhances the transparency of public transportation agencies.



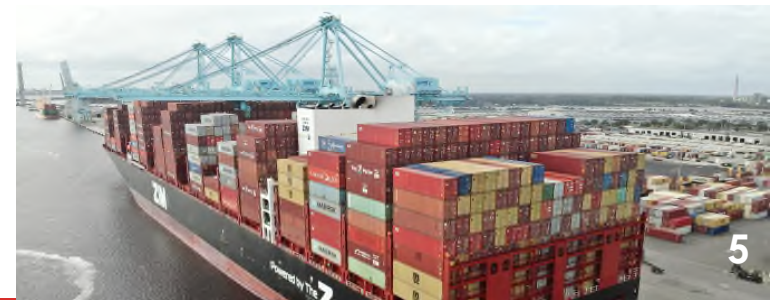
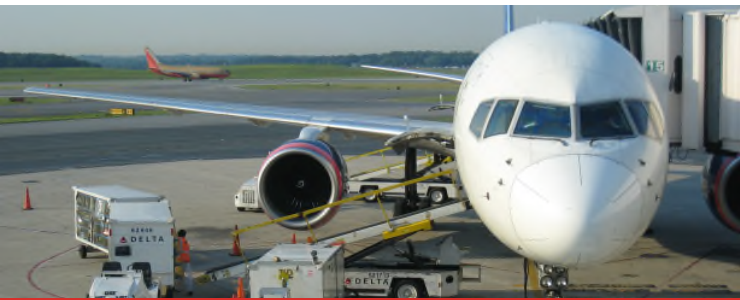
## Spaceports

Creates flexibility for strategic investment opportunities related to space.



## Advanced Air Mobility

Lays the framework for implementation and adoption of this emerging mode of transportation.





# Efficiency & Accountability



## Fiscal Responsibility

Ensures investments are focused on moving people safely and efficiently.



## Florida Transportation Commission

Enhances membership and establishes additional oversight authority.



## Department Efficiencies

Streamlines processes to ensure effective planning, operations, and expenditures.

# Questions?



## Jack Rogers

*Legislative Affairs Director*  
Jack.Rogers@dot.state.fl.us  
**(850) 414-4147**

The Florida Senate

APPEARANCE RECORD

Deliver both copies of this form to Senate professional staff conducting the meeting

FLASMV Agency Bill 1075/1290  
Bill Number or Topic

3/4/25

Meeting Date

Transportation Committee

Committee

Amendment Barcode (if applicable)

Name Dave Kerner

Phone (850) 687-0579

Address 2900 Apalachee Pkwy  
Street

Email Dave.kerner@flhsmv.gov

Tallahassee  
City

FL  
State

32399  
Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

FLASMV

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. 511.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)

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S-001 (08/10/2021)

The Florida Senate

**APPEARANCE RECORD**

**FDOT Legislative Priorities**

**03/04/25**

Meeting Date

**Transportation**

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Senate professional staff conducting the meeting

Bill Number or Topic

Committee

Amendment Barcode (if applicable)

Name **Jared Perdue**

Phone **850-414-4147**

Address **605 Suwanee St.**

Email **jack.rogers@dot.state.fl.us**

Street

**Tallahassee**

**Florida**

**32399**

City

State

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

**Department of Transportation**

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

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This form is part of the public record for this meeting.

S-001 (08/10/2021)

# CourtSmart Tag Report

**Room:** SB 37  
**Caption:** Senate Committee on Transportation

**Case No.:**

**Type:**  
**Judge:**

**Started:** 3/4/2025 4:02:30 PM  
**Ends:** 3/4/2025 5:03:10 PM **Length:** 01:00:41

4:02:30 PM Chair Collins calls meeting to order  
4:02:31 PM Roll call  
4:02:35 PM Quorum announced  
4:02:39 PM Pledge of Allegiance  
4:02:42 PM Chair Collins with comments  
4:02:52 PM Tab 1, Motor Vehicles introduced by Chair Collins  
4:02:58 PM Explanation of Bill by Senator Rodriguez  
4:03:34 PM Chair Collins with comments  
4:03:41 PM Questions  
4:03:44 PM Senator Martin  
4:03:47 PM Senator Rodriguez  
4:05:17 PM Senator Martin  
4:05:21 PM Senator Rodriguez  
4:06:47 PM Chair Collins with comments  
4:06:53 PM Introduction of Amendment Barcode No. 817170  
4:07:05 PM Explanation of Amendment by Senator Rodriguez  
4:07:58 PM Chair Collins with comments  
4:08:04 PM Question  
4:08:06 PM Senator Davis  
4:08:13 PM Senator Rodriguez  
4:08:34 PM Chair Collins with comments  
4:08:41 PM Appearance Forms  
4:08:43 PM Bob Cortes, Seminole County Sheriff's Office  
4:08:52 PM Chair Collins with comments  
4:08:57 PM Closure waived  
4:09:00 PM Amendment adopted  
4:09:05 PM Chair Collins with comments  
4:09:18 PM Appearance Forms  
4:09:21 PM William B. Smith, FL PBA  
4:09:29 PM Bob Cortes, Seminole County Sheriff's Office  
4:09:36 PM Chair Collins with comments  
4:09:44 PM Closure waived  
4:09:47 PM Roll call  
4:09:50 PM CS/SB 44 reported favorably  
4:10:14 PM Tab 4, SB 654, Transportation Facility Designations/Heroes Memorial Overpass  
4:10:30 PM Explanation of Bill by Senator Bradley  
4:10:48 PM Chair Collins with comments  
4:10:57 PM Closure waived  
4:11:00 PM Roll call  
4:11:03 PM SB 654 reported favorably  
4:11:15 PM Tab 2, SB 594, No Anchoring or Mooring Zones introduced by Chair Collins  
4:11:36 PM Explanation of Bill by Senator Rodriguez

**4:12:02 PM** Chair Collins with comments  
**4:12:07 PM** Introduction of Amendment Barcode No. 165998 by Chair Collins  
**4:12:14 PM** Explanation of Amendment by Senator Rodriguez  
**4:12:50 PM** Chair Collins with comments  
**4:13:03 PM** Appearance Form  
**4:13:08 PM** Richard Pinsky  
**4:13:11 PM** Chair Collins with comments  
**4:13:16 PM** Closure waived  
**4:13:19 PM** Amendment adopted  
**4:13:23 PM** Chair Collins with comments  
**4:13:32 PM** Questions  
**4:13:34 PM** Senator Arrington  
**4:13:42 PM** Senator Rodriguez  
**4:14:02 PM** Senator Arrington  
**4:14:06 PM** Senator Rodriguez  
**4:14:31 PM** Senator Davis  
**4:14:40 PM** Senator Rodriguez  
**4:15:03 PM** Senator Davis  
**4:15:06 PM** Senator Rodriguez  
**4:16:08 PM** Chair Collins with comments  
**4:16:20 PM** Closure waived  
**4:16:40 PM** Appearance Forms  
**4:17:12 PM** Raymond J. Sirois  
**4:22:16 PM** Wally Moran  
**4:26:05 PM** Kingsley Ross  
**4:28:33 PM** Question  
**4:28:37 PM** Chair Collins  
**4:28:43 PM** Kingsley Ross  
**4:28:50 PM** Eugene Rutkowski  
**4:33:53 PM** Jon Moyle, Florida Inland Navigation District  
**4:36:30 PM** Richard Pinsky, Port of Palm Beach  
**4:38:13 PM** Chair Collins with comments  
**4:38:26 PM** Closure waived  
**4:38:29 PM** Roll call  
**4:38:31 PM** CS/SB 594 reported favorably  
**4:38:48 PM** Tab 3, SB 620, Specialty License  
**4:39:02 PM** Explanation of the Bill by Senator Rodriguez  
**4:39:13 PM** Chair Collins introduction of Amendment  
**4:39:23 PM** Explanation of Amendment by Senator Rodriguez  
**4:39:37 PM** chair Collins with comments  
**4:39:48 PM** Closure waived  
**4:39:53 PM** Amendment adopted  
**4:39:59 PM** Chair Collins with comments  
**4:40:06 PM** Closure waived  
**4:40:09 PM** Roll call  
**4:40:18 PM** CS/SB 620 reported favorably  
**4:40:26 PM** Chair Collins with comments  
**4:40:36 PM** Tab 5, Discussion of 2025 Legislative Priorities by the Department of Highway Safety & Motor Vehicles and the Florida Department of Transportation  
**4:41:00 PM** Presenter, David Kerner Executive Director, Department of Highway Safety & Motor Vehicles  
**4:46:15 PM** Chair Collins with comments

**4:46:38 PM** Presenter, Secretary Jared Perdue, Florida Department of Transportation  
**4:58:36 PM** Chair Collins with comments  
**4:59:45 PM** Questions  
**4:59:48 PM** Senator Wright  
**4:59:53 PM** Secretary Perdue  
**5:01:28 PM** Chair Collins with comments  
**5:02:23 PM** Senator Martin would like to be shown voting in the affirmative CS/SB 44 and SB 654  
**5:02:41 PM** Chair Collins with comments  
**5:02:47 PM** Senator Arrington moves to adjourn  
**5:02:57 PM** Meeting adjourned