

LFIR # 1408

1. Project Title National POW/MIA Memorial and Museum - Jacksonville

2. Senate Sponsor Clay Yarborough

3. Date of Request 2/12/2025

#### 4. Project/Program Description

The mission is to establish and construct the National POW/MIA Memorial and Museum in order to honor all former Prisoners of War, 140,000+ U.S. service members, and to remember those service members still Missing in Action and unaccounted for, 81,160 U.S. service members, from WWII to present. The site is located at the former NAS Cecil Field, in Jacksonville and will be the first of its kind. In August 2017, the city provided the rights to develop, expand, and maintain 26 acres for the National POW/MIA Memorial. The Memorial site will serve as a national destination to educate through special events, youth activities, and STEAM+H outreach, ultimately connecting generations through educational and informative exhibits.

#### 5. State Agency to receive requested funds

Department of State

State Agency contacted?

#### 6. Amount of the Nonrecurring Request for Fiscal Year 2025-2026

No

Type of Funding	Amount
Operating	0
Fixed Capital Outlay	1,000,000
Total State Funds Requested	1,000,000

7. Total Project Cost for Fiscal Year 2025-2026 (including matching funds available for this project)

Type of Funding	Amount	Percentage	
Total State Funds Requested (from question #6)	1,000,000	100%	
Matching Funds			
Federal	0	0%	
State (excluding the amount of this request)	0	0%	
Local	0	0%	
Other	0	0%	
Total Project Costs for Fiscal Year 2025-2026	1,000,000	100%	

#### 8. Has this project previously received state funding? No If yes, provide the most recent instance:

Fiscal Year	r Amount		Specific	Vetoed
(уууу-уу)	Recurring	Nonrecurring	Appropriation #	

#### 9. Is future-year funding likely to be requested?

Yes

a. If yes, indicate nonrecurring amount per year.

1,000,000

#### b. Describe the source of funding that can be used in lieu of state funding.

Personal donations, other grants, and corporate sponsorship.



### **Complete questions 10 and 11 for Fixed Capital Outlay Projects**

#### 10. Status of Construction

#### a. What is the current phase of the project?

🔘 Planning 🛛 🔵 Design 🛛 📀 Construction 🔵 N/A

b. Is the project "shovel ready" (i.e permitted)?

c. What is the estimated start date of construction?

d. What is the estimated completion date of construction?

#### e. What funding stream will be used for ongoing operations and maintenance of the project?

Personal donations, grants and corporate sponsorship

## 11. List the owners of the facility to receive, directly or indirectly, any fixed capital outlay funding. Include the relationship between the owners of the facility and the entity.

Yes

06/01/2025

06/01/2032

Cecil Field POW/MIA Memorial, Inc. is an accredited 501(c)3 constructing the National POW-MIA Memorial and Museum.

#### 12. Details on how the requested state funds will be expended

Spending Category	Description	Amount		
Administrative Costs:				
Executive Director/Project Head Salary and Benefits		0		
Other Salary and Benefits		0		
Expense/Equipment/Travel/Supplies/ Other		0		
Consultants/Contracted Services/Study		0		
Operational Costs				
Salary and Benefits		0		
Expense/Equipment/Travel/Supplies/ Other		0		
Consultants/Contracted Services/Study		0		
Fixed Capital Construction/Major Renovation:				
Construction/Renovation/Land/ Planning Engineering	Work includes: (a) Completion of Phase 1 construction - approximately 15% remains. (b) Phase 2 architectural planning, permitting, contracting, clearing, general conditions, earthwork, leveling, sitework, foundation, initial utilities, electrical fixture purchases. (c) Commence vertical construction of Memorial Hall.	1,000,000		
Total State Funds Requested (must equal total from question #6)				

#### 13. Program Performance

a. What specific purpose or goal will be achieved by the funds requested?



The project is presently in the final construction stages of Phase 1. There are 4 planned phases of construction. This funding would greatly support the completion of Phase 1 and commence Phase 2. Phase 2 will include architectural planning of all phases and the selection of a General Contractor to clear the 20 acres and start with vertical construction of the main Memorial building. This construction of Phase 2 is planned to take place over the next four years.

#### b. What activities and services will be provided to meet the intended purpose of these funds?

Phase 1 cost expenditure covered by donations and in-kind services was to this point approximately \$2.1M. As the Phase 1 construction costs varied due to the ongoing contracting elements, there was an increase of an estimated \$300K-\$350k to complete all the planned Phase 1 and to begin the initial Phase 2 construction planning elements. This grant will provide the needed funding to complete Phase 1 and then allow commencement of the next phase of vertical construction to build the MIA Memorial Hall based on award-winning design by Prosser Engineering.

#### c. What direct services will be provided to citizens by the appropriation project?

National POW/MIA Memorial and Museum is to be established as a historic site and national destination. Along with the important mission of providing solace for those families and friends of the service members Missing in Action, the Memorial site will serve and educate the community through special events, youth activities and STEAM+H outreach, ultimately connecting generations through educational and informative exhibits, and inspiring our future leaders. Veterans and the general public will benefit from the opportunities provided for research, healing, learning of the legacies of our POWs and MIAs and understanding their sacrifice.

#### d. Who is the target population served by this project? How many individuals are expected to be served?

All branches of the Armed Forces, the Merchant Marine, and government civilians are represented. The location of the Memorial is highly accessible as a national destination is accessible via I-10 and between two major interstate systems, I-95 and I-75. It is in proximity to other military-themed museums in the SE United States. Visitation has been projected to be as many as 200,000-300,000 people per year, including school-age children, educators, veterans, and families of those missing. Visitors from across the nation are anticipated.

#### e. What is the expected benefit or outcome of this project? What is the methodology by which this outcome will

#### be measured?

The primary goal is to build a world class memorial and museum. The benefit of this is to create a national memorial that honors those service members once held as POWs and to recognize and remember all Americans still missing and unaccounted. This will be the first national memorial of its kind honoring the over 81,000 still unaccounted for by name. Exhibits and interactive informational displays will help to enhance awareness and remembrance. Upon completion of Phase 1, the next phase of construction will commence immediately. architectural plan sets, approvals, and permitting will be complete by late 2026, and contractor selection, site clearing and initial vertical construction by no later than December 30, 2027.

# f. What are the suggested penalties that the contracting agency may consider in addition to its standard penalties for failing to meet deliverables or performance measures provided for in the contract?

According to the lease with the City of Jacksonville, although Phase one horizontal construction nears completion, if vertical construction does not commence by June 30, 2028, it would constitute failure of tenant to comply with performance schedule of commencement of construction. Commencement of vertical construction requires attaining permits for Phase 2 vertical construction, clearing and breaking ground in the 20-acre parcel and beginning physical construction. Grant funding would guarantee this construction requirement.

#### 14. Is this project related to mitigation, response, or recovery from a natural disaster? No

#### a. If Yes, what phase best describes the project?

- □ Mitigation (reducing or eliminating potential loss of life or property)
- □ Response (addressing the immediate and short-term effects of a natural disaster)
- Recovery (assisting communities return to normal operations, including rebuilding damaged infastructure)
- b. Name of the natural disaster (or Executive Order # for events not under a federal declaration):



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15. Has the entity applied for or received federal assistance for this project?

- □ Yes, Applied
- □ Yes, Received

🗆 No

□ No, but intends to apply

a. If yes, provide the FEMA project worksheet ID#:

b. Provide the total project cost listed on the FEMA project worksheet:

#### 16. Has the entity applied for or received state assistance for this project (other than this request)?

□ Yes, Applied

□ Yes, Received

🗆 No

□ No, but intends to apply

a. If yes, specify the program and state agency (ex. Local Government Emergency Bridge Loan, Department of Commerce):

#### 17. Requester Contact Information

a. First Name	Edmund	Last Name Turner	
b. Organization	National POW/MIA Memorial and Museum		
c. E-mail Address	ed.turner@powmiamemorial.org		
d. Phone Number	(904)662-3355	Ext.	

#### **18. Recipient Contact Information**

a. Organization	National POW/MIA Memorial and Museum	

b. Municipality and County Duval

#### c. Organization Type

□For Profit Entity

☑Non Profit 501(c)(3)

□Non Profit 501(c)(4)



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□Local Entity				
University or Co	llege			
□Other (please specify)				
d. First Name	Sam	Last Name	Houston	
e. E-mail Address	chairman@powmiamemorial.org			
f. Phone Number	(904)716-4867	Ext.		
19. Lobbyist Contact Information				
a. Name	None			
b. Firm Name				
c. E-mail Address				
d. Phone Number				

The information provided will be posted to the Florida Senate website for public viewing if sponsored by a Senator.