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By the Committees on General Government Appropriations, Water & Resource Management and Representatives Minton, Sembler, King, Smith, Boyd, Kelly, Westbrook, Feeney, Albright, Bradley, Peaden, Crady, Spratt and Bronson

A bill to be entitled An act relating to public lands; amending s. 253.03, F.S.; extending the submerged lands lease for certain properties; amending s. 253.034, F.S.; specifying objectives of the management of the state's lands and natural resources; providing requirements for multiple-use land management strategies; providing references to the Land Acquisition and Management Council; revising land-management plan adoption processes; correcting a cross reference; amending s. 253.68, F.S.; deleting authority of local government to object to state aquaculture leases; amending s. 253.7825, F.S.; correcting a cross reference; amending s. 259.032, F.S.; providing that a soil and water conservation district shall be considered first as the managing agency with respect to fee-simple acquisitions or acquisitions of less-than-fee interest in certain lands through the Conservation and Recreation Lands (CARL) Trust Fund; directing managing agencies to enter into certain contracts or agreements; requiring notice and public hearing on individual management plans; providing for withholding of CARL management funds to certain agencies; providing management objectives for lands acquired under ch. 259, F.S.; increasing the percentage of funds deposited in the Florida Preservation 2000 Trust Fund available for land

1 management and capital improvements; allowing 2 agencies to keep revenues generated from 3 activities on lands they manage; revising 4 provisions relating to payments in lieu of 5 taxes; amending s. 259.035; creating the Land 6 Acquisition and Management Advisory Council; 7 providing responsibility for review of plans for state-owned lands; creating s. 259.036, 8 9 F.S.; providing for management review teams for 10 certain lands; amending s. 259.101, F.S.; adding historical or archeological sites to 11 Preservation 2000 project criteria; commencing 12 13 process to close out the Florida Preservation 2000 Program; amending s. 260.015, F.S.; 14 15 changing certain land acquisition procedures for the Florida Greenways and Trails Program; 16 17 creating s. 369.255, F.S.; authorizing certain 18 counties and municipalities to create green 19 utilities and adopt fees for certain purposes; 20 amending s. 373.139, F.S.; providing that lands 21 acquired for specified purposes by water management districts shall receive multiple-use 22 23 management, except under certain conditions; directing the district governing boards to 24 25 consult with or enter into a memorandum of agreement with specified state agencies with 26 27 respect to such management; amending s. 373.59, 28 F.S.; providing that a soil and water conservation district shall be considered first 29 30 as the managing agency with respect to fee-simple acquisitions or acquisitions of

1 less-than-fee interest in certain land through the Water Management Lands Trust Fund; 2 3 providing for use of land management volunteers; creating s. 373.591, F.S.; creating 4 management review teams for water management 5 6 district lands; repealing s. 253.022, F.S., 7 relating to the Land Management Advisory 8 Council; providing an effective date. 9 10 Be It Enacted by the Legislature of the State of Florida: 11 12 Section 1. Paragraph (c) is added to subsection (7) of 13 section 253.03, Florida Statutes, 1996 Supplement, to read: 253.03 Board of trustees to administer state lands; 14 15 lands enumerated. --(7) 16 17 (c) Structures which are listed in the National 18 Register of Historic Places or the State Inventory of Historic 19 Places and which have a submerged land lease, or have been 20 grandfathered-in to use sovereignty submerged lands until 21 January 1, 1998, pursuant to chapter 18-21.00405, Florida 22 Administrative Code, shall be allowed to apply for an 23 extension of such lease, regardless of the fact that the 24 present landholder is not an adjacent riparian landowner. 25 Section 2. Section 253.034, Florida Statutes, is 26 amended to read: 27 253.034 State-owned lands; uses.--28 (1) All lands acquired pursuant to chapter 259 shall 29 be managed to serve the public interest by protecting and 30 conserving land, air, water, and the state's natural

economy of the state. These lands shall be managed to provide for areas of natural-resource-based recreation, and to ensure 2 the survival of plant and animal species and the conservation 3 4 of finite and renewable natural resources. The state's lands and natural resources shall be managed using a stewardship 5 6 ethic that assures these resources will be available for the 7 benefit and enjoyment of all people of the state, both present 8 and future. It is the intent of the Legislature that, where 9 feasible and consistent with the goals of protection and conservation of natural resources associated with lands held 10 in the public trust by the Board of Trustees of the Internal 11 Improvement Trust Fund, public land not designated for 12 13 single-use purposes pursuant to paragraph (2)(b) be managed for multiple-use purposes. All multiple-use land management 14 15 strategies shall address public access and enjoyment, resource conservation and protection, ecosystem maintenance and 16 17 protection, and protection of threatened and endangered 18 species, and the degree to which public-private partnerships 19 or endowments may allow the agency with management 20 responsibility to enhance its ability to manage these lands. 21 (2) (1) As used in this section, the following phrases 22 have the following meanings: 23 (a) "Multiple use" means the harmonious and 24 coordinated management of timber, recreation, conservation of 25 fish and wildlife, forage, archaeological and historic sites, 26 habitat and other biological resources, or water resources so 27 that they are utilized in the combination that will best serve 28 the people of the state, making the most judicious use of the 29 land for some or all of these resources and giving 30 consideration to the relative values of the various resources.

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are larger than 1,000 acres in project size and are managed for multiple uses, buffers may be formed around any areas which require special protection or have special management needs. Such buffers shall not exceed more than one-half of the total acreage. Multiple uses within a buffer area may be restricted to provide the necessary buffering effect desired. Multiple use in this context includes both uses of land or resources by more than one state agency, or by one or more state agencies and private sector land managers. In any case, lands identified as multiple-use lands in the land-management plan shall be managed to enhance and conserve the lands and resources for the enjoyment of the people of the state.

"Single use" means management for one particular purpose to the exclusion of all other purposes, except that the using agency shall have the option of including in its management program compatible secondary purposes which will not detract from or interfere with the primary management purpose. Such single uses may include, but are not necessarily restricted to, the use of agricultural lands for production of food and livestock, the use of improved sites and grounds for institutional purposes, and the use of lands for parks, preserves, wildlife management, archaeological or historic sites, or wilderness areas where the maintenance of essentially natural conditions is important. All submerged lands shall be considered single-use lands and shall be managed primarily for the maintenance of essentially natural conditions, the propagation of fish and wildlife, and public recreation, including hunting and fishing where deemed appropriate by the managing agency.

(2) All lands owned by the Board of Trustees of the Internal Improvement Trust Fund shall be managed in a manner

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that will provide the greatest combination of benefits to the people of the state. All such lands not designated in the land-management plan required by subsection (4) for a specific single use shall receive multiple-use management.

- (3) No management agreement, lease, or other instrument authorizing the use of lands owned by the Board of Trustees of the Internal Improvement Trust Fund shall be executed for a period greater than is necessary to provide for the reasonable use of the land for the existing or planned life cycle or amortization of the improvements, except that an easement in perpetuity may be granted by the Board of Trustees of the Internal Improvement Trust Fund if the improvement is a transportation facility. An agency managing or leasing state-owned lands from the Board of Trustees of the Internal Improvement Trust Fund may not sublease such lands without prior review by the division and by the Land Acquisition and Management Advisory Council created in s. 259.035 253.022 and approval by the board. The Land Acquisition and Management Advisory Council is not required to review subleases of parcels which are less than 160 acres in size.
- (4) Each state agency managing lands owned by the Board of Trustees of the Internal Improvement Trust Fund shall submit to the Division of State Lands a land-management plan at least every 5 years in a form and manner prescribed by rule by the board. All management plans, whether for single-use or multiple-use properties, shall specifically describe how the managing agency plans to identify, locate, protect and preserve, or otherwise use fragile nonrenewable resources, such as archaeological and historic sites, as well as other fragile resources, including endangered plant and animal species, and provide for the conservation of soil and water

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resources and for the control and prevention of soil erosion. Land-management plans submitted by an agency shall include reference to appropriate statutory authority for such use or uses and shall conform to the appropriate policies and guidelines of the state land-management plan. All land management plans for parcels larger than 1,000 acres shall contain an analysis of the multiple-use potential of the parcel, which analysis shall include the potential of the parcel to generate revenues to enhance the management of the parcel. Additionally, the land management plan shall contain an analysis of the potential use of private land managers to facilitate the restoration or management of these lands. those cases where a newly acquired property has a valid conservation plan, the plan shall be used to guide management of the property until a formal land management plan is completed.

to the public submit a copy of each land-management plan for parcels which exceed 160 acres in size to each member of the Land Management Advisory Council. The council shall, within 60 days after receiving a plan from the division, review each plan for compliance with the requirements of this subsection and with the requirements of the rules established by the board pursuant to this subsection. The council shall also consider the propriety of the recommendations of the managing agency with regard to the future use of the property, the protection of fragile or nonrenewable resources, the potential for alternative or multiple uses not recognized by the managing agency, and the possibility of disposal of the property by the board. After its review, the council shall submit the plan, along with its recommendations and comments,

to the board. The council shall specifically recommend to the board whether to approve the plan as submitted, approve the plan with modifications, or reject the plan.

- (b) The Board of Trustees of the Internal Improvement Trust Fund shall consider the land-management plan submitted by each state agency and the recommendations of the Land Management Advisory council and the Division of State Lands and shall approve the plan with or without modification or reject such plan. The use or possession of any such lands which is not in accordance with an approved land-management plan is subject to termination by the board.
- (5) The Board of Trustees of the Internal Improvement Trust Fund shall determine which lands, the title to which is vested in the board, are of no benefit to the public and shall dispose of such lands pursuant to law.
- (a) At least every 5 years, in a form and manner prescribed by rule by the board, each state agency shall indicate to the board those lands which the agency manages which are not being used for the purpose for which they were originally leased. Such lands shall be reviewed by the Land Management Advisory council for its recommendation as to whether such lands should be disposed of by the board.
- (b) Lands owned by the board which are not actively managed by any state agency or for which a land-management plan has not been completed pursuant to subsection (4) shall be reviewed by the Land Management Advisory council for its recommendation as to whether such lands should be disposed of by the board.
- (c) In reviewing lands owned by the board pursuant to paragraphs (a) and (b), the Land Management Advisory council shall consider whether such lands would be more appropriately

owned or managed by the county or other unit of local government in which the land is located. The council shall recommend to the board whether a sale, lease, or other conveyance to a local government would be in the best interests of the state and local government. The provisions of this paragraph in no way limit the provisions of ss. 253.111 and 253.115.

- Management Advisory council, the board shall determine whether lands identified in paragraphs (a) and (b) are to be held for other public purposes or whether such lands are of no benefit to the public. The board may require an agency to release its interest in such lands. Lands determined to be of no benefit to the public shall be disposed of pursuant to law. Each fiscal year, up to \$500,000 of the proceeds from the disposal of such lands shall be placed in the Internal Improvement Trust Fund to be used to pay the costs of any administration, appraisal, management, conservation, protection, sales, or real estate sales services; any such proceeds in excess of \$500,000 shall be placed in the Conservation and Recreation Lands Trust Fund.
- (e) The sale of filled, formerly submerged land that does not exceed 5 acres in area is not subject to review by the Land Management Advisory council.
- (6) This section shall not be construed so as to affect:
- (a) Other provisions of this chapter relating to oil, gas, or mineral resources.
- (b) The exclusive use of state-owned land subject to a lease by the Board of Trustees of the Internal Improvement Trust Fund of state-owned land for private uses and purposes.

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(c) Sovereignty lands not leased for private uses and purposes.

(7) Land-management plans required to be submitted by the Department of Corrections or the Department of Education shall not be subject to the council review provisions described in subsection (4). Management plans filed by these agencies shall be made available to the public for a period of 90 days at the administrative offices of the parcel or project affected by the management plan and at the Tallahassee offices of each agency. Any plans not objected to during the public comment period shall be deemed approved. Any plans for which an objection is filed shall be submitted to the Board of Trustees of the Internal Improvement Trust Fund for consideration. The Board of Trustees of the Internal Improvement Trust Fund shall approve the plan with or without modification, or reject the plan. The use or possession of any such lands which is not in accordance with an approved land-management plan is subject to termination by the board.

Section 3. Subsection (1) of section 253.68, Florida Statutes, 1996 Supplement, is amended to read:

253.68 Authority to lease submerged land and water column.--

(1) To the extent that it is not contrary to the public interest, and subject to limitations contained in ss. 253.67-253.75, the board of trustees may lease submerged lands to which it has title for the conduct of aquaculture activities and grant exclusive use of the bottom and the water column to the extent required by such activities. Such leases may authorize use of the submerged land and water column for either commercial or experimental purposes. However no lease shall be granted by the board when there is filed with it a

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resolution of objection adopted by a majority of the county commission of a county within whose boundaries, if the same were extended to the extent of the interest of the state, the proposed leased area would lie. Said resolution shall be filed with the board of trustees within 30 days of the date of the first publication of notice as required by s. 253.70. Prior to the granting of any such leases, the board shall establish and publish a list of guidelines to be followed when considering applications for lease. Such guidelines shall be designed to protect the public's interest in submerged lands and the publicly owned water column.

Section 4. Subsection (1) of section 253.7825, Florida Statutes, is amended to read:

253.7825 Recreational uses.--

(1) The Cross Florida Greenways State Recreation and Conservation Area must be managed as a multiple-use area pursuant to s. $253.034(2)\frac{(1)}{(a)}$, and as further provided herein. The University of Florida Management Plan provides a conceptual recreational plan that may ultimately be developed at various locations throughout the greenways corridor. The plan proposes to locate a number of the larger, more comprehensive and complex recreational facilities in sensitive, natural resource areas. Future site-specific studies and investigations must be conducted by the department to determine compatibility with, and potential for adverse impact to, existing natural resources, need for the facility, the availability of other alternative locations with reduced adverse impacts to existing natural resources, and the proper specific sites and locations for the more comprehensive and complex facilities. Furthermore, it is appropriate, with the approval of the department, to allow more fishing docks, boat

launches, and other user-oriented facilities to be developed and maintained by local governments.

Section 5. Subsections (7), (9), (10), (11), and (12) of section 259.032, Florida Statutes, 1996 Supplement, are amended to read:

259.032 Conservation and Recreation Lands Trust Fund; purpose.--

- (7) The board of trustees may enter into any contract necessary to accomplish the purposes of this section. The lead land managing agencies also are directed by the Legislature to enter into contracts or interagency agreements with other governmental entities, including local soil and water conservation districts, or private land managers who have the expertise to perform specific management activities which a lead agency lacks, or which would cost more to provide in-house. Such activities shall include, but not be limited to, controlled burning, road and ditch maintenance, mowing, and wildlife assessments.
 - (9)(a) All lands managed under this section shall be:
- 1. Managed in a manner that will provide the greatest combination of benefits to the public and to the resources.
- 2. Managed for public outdoor recreation which is compatible with the conservation and protection of public lands.
- 3. Managed for the purposes for which the lands were acquired, consistent with paragraph (11)(a).

Management may include the following public uses: fishing,
hunting, camping, bicycling, hiking, nature study, swimming,
boating, canoeing, horseback riding, diving, birding, sailing,
jogging, and other related outdoor activities.

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- (b)1. Concurrent with its adoption of the annual Conservation and Recreational Lands list of acquisition projects pursuant to s. 259.035, the board of trustees shall adopt a management prospectus for each project. The management prospectus shall delineate: the management goals for the property; the conditions that will affect the intensity of management; an estimate of the revenue-generating potential of the property, if appropriate; a timetable for implementing the various stages of management and for providing access to the public, if applicable; provisions for protecting existing infrastructure and for ensuring the security of the project upon acquisition; the anticipated costs of management and projected sources of revenue, including legislative appropriations, to fund management needs; recommendations as to how many employees will be needed to manage the property; and recommendations as to whether local governments, volunteer groups, the former landowner, or other interested parties can be involved in the management.
- 2. Concurrent with the approval of the acquisition contract pursuant to s. 259.041(3)(c) for any interest in lands, the board of trustees shall designate an agency or agencies to manage such lands and shall evaluate and amend, as appropriate, the management policy statement for the project as provided by s. 259.035, consistent with the purposes for which the lands are acquired. For any fee-simple acquisition of a parcel which is or will be leased back for agricultural purposes, or any acquisition of a less-than-fee interest in land that is or will be used for agricultural purposes, the Board of Trustees of the Internal Improvement Trust Fund shall first consider having a soil and water conservation district,

created pursuant to chapter 582, manage and monitor such interests.

- 3. State agencies designated to manage lands acquired under this chapter may contract with local governments and soil and water conservation districts to assist in management activities, including the responsibility of being the lead land manager. Such land-management contracts may include a provision for the transfer of management funding to the local government or soil and water conservation district from the Conservation and Recreation Lands Trust Fund in an amount adequate for the local government or soil and water conservation district to perform its contractual land-management responsibilities and proportionate to its responsibilities, and which otherwise would have been expended by the state agency to manage the property.
- 4.3. Immediately following the acquisition of any interest in lands under this <u>chapter</u> section, the Department of Environmental Protection, acting on behalf of the board of trustees, may issue to the lead managing entity an interim assignment letter to be effective until the execution of a formal lease.
- or <u>private</u> nonstate entities designated to manage lands under this section shall develop and adopt, with the approval of the board of trustees, an individual management plan for each project designed to conserve and protect such lands and their associated natural resources. <u>Private-sector involvement in management plan development may be used to expedite the planning process</u>. <u>Individual management plans required by s. 253.034(4) shall be developed with input from an advisory group</u>. Members of this advisory group shall include, at a

minimum, representatives of the lead land managing agency, co-managing entities, local private property owners, the 2 appropriate soil and water conservation district, a local 3 conservation organization, and a local elected official. The 4 5 advisory group shall conduct at least one public hearing 6 within the county in which the parcel or project is located. 7 Notice of such public hearing shall be posted on the parcel or project designated for management, advertised in a paper of 8 9 general circulation, and announced at a scheduled meeting of the local governing body before the actual public hearing. 10 The management prospectus required pursuant to paragraph 11 12 (9)(b) shall be available to the public for a period of 30 13 days prior to the public hearing. Once a plan is adopted, the managing agency or entity shall update the plan at least every 14 15 5 years in a form and manner prescribed by rule of the board of trustees. Such plans may include transfers of leasehold 16 17 interests to appropriate conservation organizations designated 18 by the Land Management Advisory Council for uses consistent 19 with the purposes of the organizations and the protection, preservation, and proper management of the lands and their 20 21 resources. Volunteer management assistance is encouraged, including, but not limited to, assistance by youths 22 23 participating in programs sponsored by state or local agencies, by volunteers sponsored by environmental or civic 24 25 organizations, and by individuals participating in programs 26 for committed delinquents and adults. For each project for 27 which lands are acquired after July 1, 1995, an individual 28 management plan shall be adopted and in place no later than 1 year after the essential parcel or parcels identified in the 29 30 annual Conservation and Recreation Lands report prepared pursuant to s. 259.035(2)(a) have been acquired. Beginning in

fiscal year 1998-1999, any state land managing agency with more than one-third of its management plans overdue shall not receive a release of an appropriation from the Conservation and Recreation Lands Trust Fund for land management activities. The agency, however, may use appropriated management funds for the preparation of its overdue land-management plans. That portion of the appropriation not needed for management plan preparation shall be placed in unbudgeted reserve in the trust fund. If at any time during the fiscal year the agency comes into compliance with the management plan requirement, the agency may request a release of the appropriation, pursuant to the process provided in s. 216.177.

- (a) Individual management plans shall conform to the appropriate policies and guidelines of the state land management plan and shall include, but not be limited to:
- 1. A statement of the purpose for which the lands were acquired, the projected use or uses as defined in s. 253.034, and the statutory authority for such use or uses.
- 2. Key management activities necessary to preserve and protect natural resources and restore habitat, and for controlling the spread of nonnative plants and animals, and for prescribed fire and other appropriate resource management activities.
- 3. A specific description of how the managing agency plans to identify, locate, protect, and preserve, or otherwise use fragile, nonrenewable natural and cultural resources.
- 4. A priority schedule for conducting management activities, based on the purposes for which the lands were acquired.

- 5. A cost estimate for conducting priority management activities, to include recommendations for cost-effective methods of accomplishing those activities.
- 6. A cost estimate for conducting other management activities which would enhance the natural resource value or public recreation value for which the lands were acquired. The cost estimate shall include recommendations for cost-effective methods of accomplishing those activities.
- 7. A determination of the public uses that would be consistent with the purposes for which the lands were acquired.
- (b) The Division of State Lands shall submit a copy of each individual management plan for parcels which exceed 160 acres in size to each member of the Land Management Advisory Council. The council shall, within 60 days after receiving a plan from the division, review each plan for compliance with the requirements of this subsection and with the requirements of the rules established by the board pursuant to this subsection. The council shall also consider the propriety of the recommendations of the managing agency with regard to the future use or protection of the property. After its review, the council shall submit the plan, along with its recommendations and comments, to the board of trustees. The council shall specifically recommend to the board of trustees whether to approve the plan as submitted, approve the plan with modifications, or reject the plan.
- (c) The board of trustees shall consider the individual management plan submitted by each state agency and the recommendations of the Land Management Advisory Council and the Division of State Lands and shall approve the plan with or without modification or reject such plan. The use or

possession of any lands owned by the board of trustees which is not in accordance with an approved individual management plan is subject to termination by the board of trustees.

By July 1 of each year, each governmental agency, including the water management districts, and each private nonstate entity designated to manage lands shall report to the Secretary of Environmental Protection on the progress of funding, staffing, and resource management of every project for which the agency or entity is responsible.

- (11)(a) The Legislature recognizes that acquiring lands pursuant to this chapter serves the public interest by protecting land, air, and water resources which contribute to the public health and welfare, providing areas for natural resource based recreation, and ensuring the survival of unique and irreplaceable plant and animal species. The Legislature intends for these lands to be managed and maintained for the purposes for which they were acquired and for the public to have access to these lands where it is consistent with acquisition purposes and would not harm the resources the state is seeking to protect on the public's behalf.
- (b) An amount <u>up</u> equal to <u>1.5</u> ± percent of the cumulative total of funds ever deposited into the Florida Preservation 2000 Trust Fund shall be made available for the purposes of management, maintenance, and capital improvements, and for associated contractual services, for lands acquired pursuant to this section and s. 259.101 to which title is vested in the board of trustees. Each agency with management responsibilities shall annually request from the Legislature funds sufficient to fulfill such responsibilities. Capital improvements shall include, but need not be limited to,

perimeter fencing, signs, firelanes, access roads and trails, and minimal public accommodations, such as primitive campsites, garbage receptacles, and toilets.

- (c) In requesting funds provided for in paragraph (b) for long-term management of <u>all</u> acquisitions <u>pursuant to this chapter</u> and for associated contractual services, the managing agencies shall recognize the following categories of land management needs:
- 1. Lands which are low-need tracts, requiring basic resource management and protection, such as state reserves, state preserves, state forests, and wildlife management areas. These lands generally are open to the public but have no more than minimum facilities development.
- 2. Lands which are moderate-need tracts, requiring more than basic resource management and protection, such as state parks and state recreation areas. These lands generally have extra restoration or protection needs, higher concentrations of public use, or more highly developed facilities.
- 3. Lands which are high-need tracts, with identified needs requiring unique site-specific resource management and protection. These lands generally are sites with historic significance, unique natural features, or very high intensity public use, or sites that require extra funds to stabilize or protect resources.

In evaluating the management funding needs of lands based on the above categories, the lead land managing agencies shall include in their considerations the impacts of, and needs created or addressed by, multiple-use management strategies.

(d) All revenues generated through multiple-use management shall be returned to the agency responsible for such management and shall be used to pay for management activities on all conservation, preservation, and recreation lands under the agency's jurisdiction. In addition, such revenues shall be segregated in an agency trust fund and shall remain available to the agency in subsequent fiscal years to support land management appropriations.

(e)(d)1. Up to one-fifth of the funds provided for in paragraph (b) shall be reserved by the board of trustees for interim management of acquisitions and for associated contractual services, to ensure the conservation and protection of natural resources on project sites and to allow limited public recreational use of lands. Interim management activities may include, but not be limited to, resource assessments, control of invasive exotic species, habitat restoration, fencing, law enforcement, controlled burning, and public access consistent with preliminary determinations made pursuant to paragraph (9)(b). The board of trustees shall make these interim funds available immediately upon purchase.

2. For the 1995-1996 fiscal year only, funds in the Conservation and Recreation Lands Trust Fund that are not specifically appropriated for the interim management of public lands pursuant to subparagraph 1. may be appropriated for the control and eradication of nuisance aquatic plants in public water bodies. This subparagraph is repealed on July 1, 1996.

 $\underline{(f)}$ (e) The department shall set long-range and annual goals for the control and removal of nonnative, upland, invasive plant species on public lands. Such goals shall differentiate between aquatic plant species and upland plant species. In setting such goals, the department may rank, in

order of adverse impact, species which impede or destroy the functioning of natural systems. Notwithstanding paragraph (a), up to one-fourth of the funds provided for in paragraph (b) shall be reserved for control and removal of nonnative, upland, invasive species on public lands.

- (12)(a) Beginning in fiscal year 1994-1995, not more than 3.75 percent of the Conservation and Recreation Lands
 Trust Fund shall be made available annually to the department for payment in lieu of taxes to qualifying counties, cities, and local governments as defined in paragraph (b) for all actual tax losses incurred as a result of board of trustees acquisitions for state agencies under the Florida Preservation 2000 Program during any year. Reserved funds not used for payments in lieu of taxes in any year shall revert to the fund to be used for land acquisition in accordance with the provisions of this section.
 - (b) Payment in lieu of taxes shall be available:
- 1. To counties which levy an ad valorem tax of at least 9 mills or the amount of the tax loss from all completed Preservation 2000 acquisitions in the county exceeds 0.01 percent of the county's total taxable value, and have a population of 75,000 or less; and
- 2. To counties with a population of less than 100,000 which contain all or a portion of an area of critical state concern designated pursuant to chapter 380 and to local governments within such counties.

For the purposes of this paragraph, "local government"
includes municipalities, the county school board, mosquito
control districts, and any other local government entity which

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levies ad valorem taxes, with the exception of a water management district.

- (c) Payment in lieu of taxes shall be available to any city which has a population of 10,000 or less and which levies an ad valorem tax of at least 9 mills or the amount of the tax loss from all completed Preservation 2000 acquisitions in the city exceeds 0.01 percent of the city's total taxable value.
- (d) If insufficient funds are available in any year to make full payments to all qualifying counties, cities, and local governments, such counties, cities, and local governments shall receive a pro rata share of the moneys available.
- (e) The payment amount shall be based on the average amount of actual taxes paid on the property for the 3 years preceding acquisition. Applications for payment in lieu of taxes shall be made no later than January 31 of the year following acquisition. No payment in lieu of taxes shall be made for properties which were exempt from ad valorem taxation for the year immediately preceding acquisition. If property which was subject to ad valorem taxation was acquired by a tax-exempt entity for ultimate conveyance to the state under this chapter, payment in lieu of taxes shall be made for such property based upon the average amount of taxes paid on the property for the 3 years prior to its being removed from the tax rolls. The department shall certify to the Department of Revenue those properties that may be eligible under this provision. Payment in lieu of taxes shall be limited to a total of 10 consecutive years of annual payments, beginning the year a local government becomes eligible.
- (f) Payment in lieu of taxes pursuant to this paragraph shall be made annually to qualifying counties,

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cities, and local governments after certification by the Department of Revenue that the amounts applied for are reasonably appropriate, based on the amount of actual taxes paid on the eligible property, and after the Department of Environmental Protection has provided supporting documents to the Comptroller and has requested that payment be made in accordance with the requirements of this section.

(g) If the board of trustees conveys to a local government title to any land owned by the board, any payments in lieu of taxes on the land made to the local government shall be discontinued as of the date of the conveyance.

Section 6. Subsection (1) and (2) of section 259.035, Florida Statutes, 1996 Supplement, is amended to read:

259.035 Advisory council; powers and duties.--

(1) There is created a Land Acquisition and Management Advisory Council to be composed of the secretary and a designee of the department, the director of the Division of Forestry of the Department of Agriculture and Consumer Services, the executive director of the Game and Fresh Water Fish Commission, the director of the Division of Historical Resources of the Department of State, and the secretary of the Department of Community Affairs, or their respective designees. The chairmanship of the council shall rotate annually in the foregoing order. The council shall hold periodic meetings at the request of the chair. The department shall provide primary staff support to the council and shall ensure that council meetings are electronically recorded. Such recordings shall be preserved pursuant to chapters 119 and 257. The department may adopt any rule or form necessary to implement this section.

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(2)(a) The council shall, by the time of the first board meeting in February of each year, establish or update a list of acquisition projects selected for purchase pursuant to this chapter. In scoring potential projects for inclusion on the acquisition list, the council shall give greater consideration to projects that can serve as corridors between lands already in public ownership or under management for conservation and recreational purposes. Acquisition projects shall be ranked, in order of priority, individually as a single group or individually within up to 10 separate groups. The council shall submit to the board of trustees, together with its list of acquisition projects, a Conservation and Recreation Lands report. For each project on an acquisition list, the council shall include in its report the stated purpose for acquiring the project, an identification of the essential parcel or parcels within the project without which the project cannot be properly managed, an identification of those projects or parcels within projects which should be acquired in fee simple or in other than fee simple, an explanation of the reasons why the council selected a particular acquisition technique, a management policy statement for the project, a management prospectus pursuant to s. 259.032(9)(b), an estimate of land value based on county tax assessed values, a map delineating project boundaries, a brief description of the important natural and cultural resources to be protected, preacquisition planning and budgeting, coordination with other public and nonprofit public-lands acquisition programs, a preliminary statement of the extent and nature of public use, an interim management budget, and designation of a management agency or agencies. The Department of Environmental Protection shall prepare the

information required by this section for each acquisition project selected for purchase pursuant to this chapter. In addition, the department shall prepare, by July 1 of each year, an acquisition work plan for each project on the acquisition list for which funds will be available for acquisition during the fiscal year. The work plan need not disclose any information that is required by this chapter or chapter 253 to remain confidential.

- (b) An affirmative vote of four members of the council shall be required in order to place a proposed project on a list. Each list shall contain at least twice the number of projects in terms of estimated cost as there are anticipated funds for purchase. The anticipated cost of each project shall include proposed costs for development of the lands necessary to meet the public purpose for which such lands are to be purchased.
- (c) All proposals for acquisition projects pursuant to this chapter shall be developed and adopted by the council. The council shall consider and evaluate in writing the merits and demerits of each project that is proposed for acquisition and shall ensure that each proposed acquisition project will meet a stated public purpose for the preservation of environmentally endangered lands, for the development of outdoor recreation lands, or as provided in s. 259.032(3) and shall determine whether each acquisition project conforms with the comprehensive plan developed pursuant to s. 259.04(1)(a), the comprehensive outdoor recreation and conservation plan developed pursuant to s. 375.021, and the state lands management plan adopted pursuant to s. 253.03(7). Copies of a written report describing each project proposed for acquisition shall be submitted to the board of trustees. The

council shall consider and include in each project description its assessment of a project's ecological value, vulnerability, endangerment, ownership pattern, utilization, location, and cost and other pertinent factors in determining whether to recommend a project for state purchase.

(d) Additionally, the council shall provide assistance to the Board of Trustees of the Internal Improvement Trust Fund in reviewing the recommendations and plans for state-owned lands required by s. 253.034. The council shall, in reviewing the recommendations and plans for state-owned lands required by s. 253.034, consider the optimization of multiple-use strategies to accomplish the provisions of s. 253.034.

Section 7. Section 259.036, Florida Statutes, is created to read:

259.036 Management review teams.--

- (1) To determine whether conservation, preservation, and recreation lands titled in the name of the Board of Trustees of the Internal Improvement Trust Fund are being managed for the purposes for which they were acquired and in accordance with a land-management plan adopted pursuant to s. 259.032, the board of trustees, acting through the Department of Environmental Protection, shall cause periodic management reviews to be conducted, as follows:
- (a) The department shall establish a regional land management review team composed of the following members:
- 1. One individual who is from the county or local community in which the parcel or project is located and who is selected by the county commission in the county which is most impacted by the acquisition.

- $\underline{\text{One individual from the Division of Recreation and}}$ $\underline{\text{Parks of the department.}}$
- 3. One individual from the Division of Forestry of the Department of Agriculture and Consumer Services.
- $\underline{\text{4. One individual from the Game and Fresh Water Fish}}\\ \text{Commission.}$
- 5. One individual from the department's district office in which the parcel is located.
- <u>6. A private land manager mutually agreeable to the state agency representatives.</u>
- 7. A member of the local soil and water conservation district board of supervisors.
 - 8. A member of a conservation organization.

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15 The staff of the Division of State Lands shall act as the

review team coordinator for the purposes of establishing schedules for the reviews and other staff functions. The Legislature shall appropriate funds necessary to implement

19 land management review team functions.

(2) The land management review team shall review select parcels of managed land prior to the date the managing agency is required to submit its 5-year land-management plan update. A copy of the review shall be provided to the managing agency, the Division of State Lands, and the Land Acquisition and Management Advisory Council. The managing agency shall consider the findings and recommendations of the land management review team in finalizing the required 5-year update of its management plan.

(3) In conducting a review, the land management review team shall evaluate the extent to which the existing management plan provides sufficient protection to threatened

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or endangered species, unique or important natural or physical features, geological or hydrological functions, or archaeological features. The review shall also evaluate the extent to which the land is being managed for the purposes for which it was acquired and the degree to which actual management practices, including public access, are in compliance with the adopted management plan.

- (4) In the event a land-management plan has not been adopted within the timeframes specified in s. 259.032(10), the department may direct a management review of the property, to be conducted by the land management review team. The review shall consider the extent to which the land is being managed for the purposes for which it was acquired and the degree to which actual management practices are in compliance with the management policy statement and management prospectus for that property.
- (5) If the land management review team determines that reviewed lands are not being managed for the purposes for which they were acquired or in compliance with the adopted land management plan, management policy statement, or management prospectus, or if the managing agency fails to address the review findings in the updated management plan, the department shall provide the review findings to the board, and the managing agency must report to the board its reasons for managing the lands as it has.
- (6) No later than the second board meeting in October of each year, the department shall report the annual review findings of its land management review team.

Section 8. Subsection (4) of section 259.101, Florida 30 Statutes, 1996 Supplement, is amended to read:

259.101 Florida Preservation 2000 Act.--

(4) PROJECT CRITERIA. --

- (a) Proceeds of bonds issued pursuant to this act and distributed pursuant to paragraphs (3)(a) and (b) shall be spent only on projects which meet at least one of the following criteria, as determined pursuant to paragraphs (b) and (c):
- 1. A significant portion of the land in the project is in imminent danger of development, in imminent danger of loss of its significant natural attributes, or in imminent danger of subdivision which will result in multiple ownership and may make acquisition of the project more costly or less likely to be accomplished;
- 2. Compelling evidence exists that the land is likely to be developed during the next 12 months, or appraisals made during the past 5 years indicate an escalation in land value at an average rate that exceeds the average rate of interest likely to be paid on the bonds;
- 3. A significant portion of the land in the project serves to protect or recharge groundwater and to protect other valuable natural resources or provide space for natural resource based recreation;
- 4. The project can be purchased at 80 percent of appraised value or less; $\frac{1}{2}$
- 5. A significant portion of the land in the project serves as habitat for endangered, threatened, or rare species or serves to protect natural communities which are listed by the Florida Natural Areas Inventory as critically imperiled, imperiled, or rare, or as excellent quality occurrences of natural communities; or $\overline{\cdot}$
- 6. A significant portion of the land serves to preserve important archeological or historical sites.

- (b) Each year that bonds are to be issued pursuant to this act, the Land Acquisition and Management Advisory Council shall review that year's approved Conservation and Recreation Lands priority list and shall, by the first board meeting in February, present to the Board of Trustees of the Internal Improvement Trust Fund for approval a listing of projects on the list which meet one or more of the criteria listed in paragraph (a). The board may remove projects from the list developed pursuant to this paragraph, but may not add projects.
- (c) Each year that bonds are to be issued pursuant to this act, each water management district governing board shall review the lands on its current year's Save Our Rivers 5-year plan and shall, by January 15, adopt a listing of projects from the plan which meet one or more of the criteria listed in paragraph (a).
- (d) In the acquisition of coastal lands pursuant to paragraph (3)(a), the following additional criteria shall also be considered:
- 1. The value of acquiring coastal high-hazard parcels, consistent with hazard mitigation and postdisaster redevelopment policies, in order to minimize the risk to life and property and to reduce the need for future disaster assistance.
- 2. The value of acquiring beachfront parcels, irrespective of size, to provide public access and recreational opportunities in highly developed urban areas.
- 3. The value of acquiring identified parcels the development of which would adversely affect coastal resources.

When a nonprofit environmental organization which is tax exempt pursuant to s. 501(c)(3) of the United States Internal Revenue Code sells land to the state, such land at the time of such sale shall be deemed to meet one or more of the criteria listed in paragraph (a) if such land meets one or more of the criteria at the time the organization purchases it. Listings of projects compiled pursuant to paragraphs (b) and (c) may be revised to include projects on the Conservation and Recreation Lands priority list or in a water management district's 5-year plan which come under the criteria in paragraph (a) after the dates specified in paragraph (b) or paragraph (c). The requirement of paragraph (3)(a) regarding coastal lands is met as long as an average of one-fifth of the cumulative proceeds allocated through fiscal year 1999-2000 pursuant to that paragraph is used to purchase coastal lands.

- Preservation 2000 Program has provided financial resources that have enabled the acquisition of significant amounts of land for public ownership in the first 7 years of the program's existence. In the remaining years of the Florida Preservation 2000 Program, agencies that receive funds are encouraged to better coordinate their expenditures so that future acquisitions, when combined with previous acquisitions, will form more complete patterns of protection for natural areas and functioning ecosystems, to better accomplish the intent of paragraph (2)(c).
- (f) The Legislature intends that, in the remaining years of the Florida Preservation 2000 Program, emphasis be given to the acquisition of lands containing ecological resources which are either not represented or underrepresented on lands currently in public ownership. The Legislature also

intends that future acquisitions under the Florida

Preservation 2000 Program be limited to projects on the

current project lists, or any additions to the list as

determined and prioritized by the study, or those projects

that can reasonably be expected to be acquired by the end of

the Florida Preservation 2000 Program.

- (g) In determining the remaining needs and priorities for the Florida Preservation 2000 Program and to ensure that future acquisitions preserve those resources in the greatest need of protection, the Land Acquisition and Management Advisory Council and each water management district governing board shall commission a study to determine:
- 1. What ecological resources are inadequately represented in the state's and each district's public land inventory and which approved projects can best fill the needs identified.
- 2. Significant natural areas and watersheds which can be conserved by the use of conservation easements or other less-than-fee techniques.
- 3. For projects in which an acquisition has been completed, the minimal lands needed to be acquired for resource protection and effective management.
- 4. Projects with significant historical or archeological importance.
- 5. The best method of completing the Florida

 Preservation 2000 Program to ensure that the program achieves

 its mission, pursuant to subsection (2).

These studies shall be completed by October 1, 1997. No acquisition shall be initiated for any project on a current

acquisition list which has not had an initial acquisition until the study is complete.

Section 9. Subsection (1) of section 260.015, Florida Statutes, 1996 Supplement, is amended to read:

260.015 Acquisition of land.--

- (1) The department is authorized to acquire by gift or purchase the fee simple absolute title or any lesser interest in land, including easements, for the purposes of ss. 260.011-260.018 pursuant to the provisions of chapter 375, except that:
- (a) The department's power of eminent domain shall be limited to curing defects in title accepted by the board pursuant to subsection (2).
- (b) Lists of proposed acquisitions for the Florida Greenways and Trails Program shall be prepared according to procedures adopted by the department.
- (c) Projects acquired under this chapter shall not be subject to the evaluation and selection procedures of s. 259.035, regardless of the estimated value of such projects. All projects shall be acquired in accordance with the acquisition procedures of chapter 259 253, except that the department may use the appraisal procedure used by the Department of Transportation to acquire transportation rights-of-way. When a parcel is estimated to be valued at \$100,000 or less and the department finds that the costs of obtaining an outside appraisal are not justified, an appraisal prepared by the department may be used.

Section 10. Section 369.255, Florida Statutes, is created to read:

369.255 Green utility ordinances for funding greenspace management and exotic plant control.--

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the proper management of greenspace areas, including, without limitation, the urban forest, greenways, private and public forest preserves, wetlands, and aquatic zones, is essential to the state's environment and economy and to the health and safety of its residents and visitors. The Legislature also finds that the limitation and control of nonindigenous plants and tree replacement and maintenance are vital to achieving the natural systems and recreational lands goals and policies of the state pursuant to s. 187.201(10), the State Comprehensive Plan. It is the intent of this section to enable local governments to establish a mechanism to provide dedicated funding for the aforementioned activities, when deemed necessary by that county.

(2) In addition to any other funding mechanisms legally available to counties to control invasive, nonindigenous aquatic or upland plants, and manage urban forest resources, a county may create one or more green utilities or adopt fees sufficient to plan, restore, and manage urban forest resources, greenways, forest preserves, wetlands, and other aquatic zones, and create a stewardship grant program for private natural areas. Counties may create, alone or in cooperation with other counties pursuant to the Florida Interlocal Cooperation Act, s. 163.01, one or more greenspace management districts to fund the planning, management, operation, and administration of a greenspace management program. The fees shall be calculated to generate sufficient funds to plan, manage, operate, and administer a greenspace management program. Private natural areas assessed according to s. 193.501 would qualify for stewardship grants.

1 (3) This section shall only apply to counties with a 2 population of 500,000 or more. 3 (4) Nothing in this section shall authorize counties to require any nongovernmental entity to collect the fee 4 5 described in subsection (2) on their behalf. 6 Section 11. Subsection (5) of section 373.139, Florida 7 Statutes, 1996 Supplement, is amended to read: 8 373.139 Acquisition of real property.--9 (5) Lands acquired for the purposes enumerated in subsection (2) shall receive multiple-use management and be 10 open to the general public unless such management and public 11 access is shown to be detrimental to the water resource or 12 13 water management function for which the lands were purchased. The governing board of the district shall consult with the 14 15 Division of Recreation and Parks of the Department of Environmental Protection, the Division of Forestry of the 16 17 Department of Agriculture and Consumer Services, the Game and Fresh Water Fish $\underline{\text{Commiss}}\underline{\text{ion, the Division of Historical}}$ 18 19 Resources of the Department of State, and the local soil and 20 water conservation districts in their areas of expertise and 21 management experience when developing multiple-use strategy on 22 these lands. Alternatively, the governing board of the 23 district may enter into a memorandum of agreement with one or more of those agencies to achieve the multiple-use management 24 25 of said lands may also be used for recreational purposes, and 26 whenever practicable such lands shall be open to the general 27 public for recreational uses. 28 Section 12. Subsection (11) of section 373.59, Florida 29 Statutes, 1996 Supplement, is amended and a new subsection 30 (16) is added to read:

373.59 Water Management Lands Trust Fund. --

(11) Lands acquired for the purposes enumerated in this section shall also be used for general public recreational purposes. General public recreational purposes shall include, but not be limited to, fishing, hunting, horseback riding, swimming, camping, hiking, canoeing, boating, diving, birding, sailing, jogging, and other related outdoor activities to the maximum extent possible considering the environmental sensitivity and suitability of those lands. These public lands shall be evaluated for their resource value for the purpose of establishing which parcels, in whole or in part, annually or seasonally, would be conducive to general public recreational purposes. Such findings shall be included in management plans which are developed for such public lands. These lands shall be made available to the public for these purposes, unless the district governing board can demonstrate that such activities would be incompatible with the purposes for which these lands were acquired. For any fee simple acquisition of a parcel which is or will be leased back for agricultural purposes, or for any acquisition of a less-than-fee interest in land that is or will be used for agricultural purposes, the district governing board shall first consider having a soil and water conservation district, created pursuant to chapter 582, manage and monitor such interest.

(16) Each district is encouraged to use volunteers to provide land management and other services. Volunteers shall be covered by liability protection and worker's compensation in the same manner as district employees, unless waived in writing by such volunteers or unless such volunteers otherwise provide equivalent insurance.

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1 Section 13. Section 373.591, Florida Statutes, is 2 created to read: 3 373.591 Management review teams. --4 (1) To determine whether conservation, preservation, 5 and recreation lands titled in the named of the water 6 management districts are being managed for the purposes for 7 which they were acquired and in accordance with land management objectives, the water management districts shall 8 9 establish land management review teams to conduct periodic 10 management reviews. The land management review teams shall be composed of the following members: 11 1. One individual from the county or local community 12 13 in which the parcel is located. 2. One employee of the water management district. 14 15 3. A private land manager mutually agreeable to the 16 governmental agency representatives. 17 4. A member of the local soil and water conservation 18 district board of supervisors. 19 5. One individual from the Game and Fresh Water Fish 20 Commission. 21 6. One individual from the Department of Environmental 22 Protection. 23 7. One individual representing a conservation 24 organization. 25 (2) The management review team shall use the criteria 26 provided in s. 259.036 in conducting its reviews. 27 (3) In determining which lands shall be reviewed in 28 any given year, the water management district may prioritize

(4) If the land management review team finds that the

the properties to be reviewed.

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land management plan, the land managing agency shall provide a written explanation to the management review team. (5) Each water management district shall, by October 1 of each year, provide its governing board with a report indicating which properties have been reviewed and the review team's findings. Section 14. Section 253.022, Florida Statutes, is hereby repealed. Section 15. This act shall take effect upon becoming a law.