

STORAGE NAME: h1281.ca
DATE: March 26, 1997

**HOUSE OF REPRESENTATIVES
COMMITTEE ON
COMMUNITY AFFAIRS
BILL ANALYSIS & ECONOMIC IMPACT STATEMENT - LOCAL LEGISLATION**

BILL #: HB 1281
RELATING TO: Hillsborough County (Civil Service Act)
SPONSOR(S): Representative Crist & others
COMPANION BILL(S): None

ORIGINATING COMMITTEE(S)/COMMITTEE(S) OF REFERENCE:

- (1) COMMUNITY AFFAIRS
 - (2)
 - (3)
 - (4)
 - (5)
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I. SUMMARY:

This bill amends and adds definitions to the Hillsborough County Civil Service Act. The bill also provides that the civil service board shall establish a procedure for reemployment after a reduction in force, and provides guidelines for the adoption of a salary schedule.

According to the attached economic impact statement, this bill has no significant fiscal impact.

II. SUBSTANTIVE ANALYSIS:

A. PRESENT SITUATION:

The Hillsborough County Home Rule Charter took effect May 1985. The charter provides for local self-determination and grants all powers of a chartered county under Section I, Article VIII, Florida Constitution, 1968, as amended. One of the features of the Hillsborough County charter as described in "Home Rule Charter for Hillsborough County Florida, Approved by Hillsborough County Voters, September, 1983," is:

Special laws enacted by the Florida Legislature may be effective in Hillsborough County without approval by County electors if they relate to the following: ***civil service***, aviation, the port, sports, transportation, hospitals, planning, environment, solid waste management, consumer affairs, resource recovery, criminal justice, historic preservation, and the arts. [Emphasis added.]

The Hillsborough County Civil Service Act (Act) was created by special act in 1951 and amended by subsequent special acts. In 1982 and 1985, the Act was recreated (codified) and provided for repeal of all existing prior acts. The Act currently in effect is chapter 96-519, Laws of Florida, which repealed chapters 85-424, 86-408, 87-575, and 94-407.

Currently, some civil service employees' salaries are governed by budgeting boards other than the civil service board. There is no current provision in the act which would allow for salaries outside of the adopted salary schedules for any reason.

B. EFFECT OF PROPOSED CHANGES:

This bill allows the civil service board to adopt the salary schedules of other budget authorities when those authorities fund an employee position. The bill also allows the civil service board to allow salaries outside the adopted salary schedule, when certain conditions are met.

C. LAWS OF FLORIDA/FLORIDA STATUTES AFFECTED:

Chapter 96-519, Laws of Florida.

D. APPLICATION OF PRINCIPLES:

1. Less Government:

a. Does the bill create, increase or reduce, either directly or indirectly:

(1) any authority to make rules or adjudicate disputes?

Not applicable.

- (2) any new responsibilities, obligations or work for other governmental or private organizations or individuals?

Not applicable.

- (3) any entitlement to a government service or benefit?

Not applicable.

- b. If an agency or program is eliminated or reduced:

- (1) what responsibilities, costs and powers are passed on to another program, agency, level of government, or private entity?

Not applicable.

- (2) what is the cost of such responsibility at the new level/agency?

Not applicable.

- (3) how is the new agency accountable to the people governed?

Not applicable.

2. Lower Taxes:

- a. Does the bill increase anyone's taxes?

Not applicable.

- b. Does the bill require or authorize an increase in any fees?

Not applicable.

- c. Does the bill reduce total taxes, both rates and revenues?

Not applicable.

- d. Does the bill reduce total fees, both rates and revenues?

Not applicable.

- e. Does the bill authorize any fee or tax increase by any local government?

Not applicable.

3. Personal Responsibility:

- a. Does the bill reduce or eliminate an entitlement to government services or subsidy?

Not applicable.

- b. Do the beneficiaries of the legislation directly pay any portion of the cost of implementation and operation?

Not applicable.

4. Individual Freedom:

- a. Does the bill increase the allowable options of individuals or private organizations/associations to conduct their own affairs?

Not applicable.

- b. Does the bill prohibit, or create new government interference with, any presently lawful activity?

Not applicable.

5. Family Empowerment:

- a. If the bill purports to provide services to families or children:

Not applicable.

- (1) Who evaluates the family's needs?

Not applicable.

- (2) Who makes the decisions?

Not applicable.

- (3) Are private alternatives permitted?

Not applicable.

- (4) Are families required to participate in a program?

Not applicable.

(5) Are families penalized for not participating in a program?

Not applicable.

b. Does the bill directly affect the legal rights and obligations between family members?

Not applicable.

c. If the bill creates or changes a program providing services to families or children, in which of the following does the bill vest control of the program, either through direct participation or appointment authority:

(1) parents and guardians?

Not applicable.

(2) service providers?

Not applicable.

(3) government employees/agencies?

Not applicable.

E. SECTION-BY-SECTION ANALYSIS:

Section 1 adds definitions for “budget authority” and “salary schedule”; amends the definition for “pay plan”; and renumbers the section.

Section 2 provides that the Civil Service Board shall establish procedures for reemployment after a dismissal due to a reduction in force.

Section 3 provides guidelines for the adoption of a salary schedule.

Section 4 provides that this act shall take effect upon becoming a law.

III. NOTICE/REFERENDUM AND OTHER REQUIREMENTS:

A. NOTICE PUBLISHED? Yes [X] No []

IF YES, WHEN? February 6, 1997

WHERE? The Times, Hillsborough County, Florida

B. REFERENDUM(S) REQUIRED? Yes [] No [X]

IF YES, WHEN? Not applicable.

C. LOCAL BILL CERTIFICATION FILED? Yes, attached [X] No []

D. ECONOMIC IMPACT STATEMENT FILED? Yes, attached [X] No []

IV. COMMENTS:

The Hillsborough County Legislative Delegation Explanatory Memorandum states that this bill is needed because the civil service board does not set all salary schedules under the "civil service" umbrella. Therefore, it would be advantageous to allow the civil service board to adopt separate salary schedules for other budget authorities. Also, it will be beneficial to the civil service board to have the ability to allow salaries outside of the adopted salary schedules in the situations provided for.

House Rule 92(a), provides that "if a committee determines that a local bill may be enacted into law under the authority of a local governing body, that committee shall not report the bill to the Clerk." The purposes of this local bill could be accomplished by a local ordinance *but* would require that the special acts related to the career service system be repealed by the Legislature and be converted to local ordinances.

The ordinances would then be subject to modification or repeal by the local governing body as are other local ordinances. The entire contents of the act would remain in full force and effect during the conversion process.

Because the special acts related to the career service system have not been repealed and converted to local ordinances, House Rule 92(a) does not apply in this instance.

V. AMENDMENTS OR COMMITTEE SUBSTITUTE CHANGES:

None.

VI. SIGNATURES:

COMMITTEE ON COMMUNITY AFFAIRS:

Prepared by:

Legislative Research Director:

Kristen M. Rademaker

Jenny Underwood Dietzel