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A bill to be entitled An act relating to taxation; amending ss. 95.091, 193.062, 193.063, 194.192, 197.172, 199.052, 199.057, 199.062, 199.133, 199.143, 199.185, 199.282, 201.16, 201.17, 205.053, 212.02, 212.05, 212.06, 212.08, 212.12, 213.04, 220.211, 220.222, 220.34, 220.723, 220.737, 220.801, 220.809, 221.02, F.S.; creating ss. 199.252, 199.2825, 212.125, 220.8051, F.S.; amending certain statutes of limitation; eliminating the tolling of the statute of limitations for specified causes; prescribing circumstances for the tolling of the statute of limitations as a result of administrative or judicial proceedings; limiting the period for which additional penalties and interest may be imposed; prescribing dates for filing returns for specified taxes; increasing the maximum length of time for which an extension to file a tangible-personal-property tax return may be granted; postponing the regular filing deadline for certain tax returns; amending certain interest rates on delinquent taxes and on penalties; providing interest on refunds owed to taxpayers and setting the interest rate thereon; exempting from the tax imposed under s. 199.133, F.S., certain documents pertaining to transfers in conjunction with a dissolution of marriage; prescribing a maximum amount for the intangibles tax on certain obligations; defining the term "a residence of the borrower"

1 for purposes of placing restrictions on paying 2 nonrecurring taxes; increasing the amounts of 3 certain exemptions from the annual and nonrecurring taxes on certain property; 4 5 allowing extensions of deadlines for providing 6 certain annual tax information reports; 7 increasing the minimum amount of taxes that must be owed before a tax return must be filed; 8 9 allowing an extension of the deadline by which 10 a corporation must elect to pay the annual tax on behalf of its stockholders and specifying 11 12 conditions for making such election; exempting 13 taxpayers from paying certain taxes upon a 14 showing of reasonable cause, for so long as the 15 reasonable cause applies; providing exceptions to payment of certain taxes or penalties; 16 17 allowing certain penalties to be waived; 18 providing for payment on interest by the state 19 with respect to overpayments of taxes; 20 prescribing limitations upon the assessment of 21 back taxes; prescribing penalties for failing 22 to pay taxes; providing exemptions from 23 specified taxes; providing for the establishment of a cost-price amount for the 24 25 purpose of sales and use taxation; limiting the 26 aggregate amount of certain penalties that may 27 be imposed; providing that a federal extension 28 of the deadline for paying certain taxes acts as a state extension, under specified 29 30 conditions; deleting the requirement to pay interest on certain penalties; providing for

1 credits for emergency excise taxes to be 2 carried over; providing an effective date. 3 4 Be It Enacted by the Legislature of the State of Florida: 5 6 Section 1. Subsections (3) and (4) of section 95.091, 7 Florida Statutes, are amended to read: 8 95.091 Limitation on actions to collect taxes.--9 (3)(a)1. With the exception of taxes levied under chapter 198 and tax adjustments made pursuant to s. 220.23, 10 the Department of Revenue may determine and assess the amount 11 of any tax, penalty, or interest due under any tax enumerated 12 13 in s. 72.011 which it has authority to administer and the 14 Department of Business and Professional Regulation may 15 determine and assess the amount of any tax, penalty, or interest due under any tax enumerated in s. 72.011 which it 16 17 has authority to administer: 18 For taxes due before July 1, 1997, within 5 years 19 after the date the tax is due, any return with respect to the tax is due, or such return is filed, whichever occurs later; 20 21 and for taxes due on or after July 1, 1997, within 3 years 22 after the date the tax is due, any return with respect to the 23 tax is due, or such return is filed, whichever occurs later; 24 For taxes due before July 1, 1997, within 6 years 25 after the date the taxpayer either makes a substantial 26 underpayment of tax, or files a substantially incorrect 27 return; 28 At any time while the right to a refund or credit

d. For taxes due before July 1, 1997, at any time

after the taxpayer has filed a grossly false return;

of the tax is available to the taxpayer;

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e.d. At any time after the taxpayer has failed to make any required payment of the tax, has failed to file a required return, or has filed a grossly false or fraudulent return, except that for taxes due on or after July 1, 1997, the limitation prescribed in sub-subparagraph a. applies if the taxpayer has disclosed in writing the tax liability to the department before the department has given the taxpayer notice of that liability; or

- f.e. In any case in which there has been a refund of tax erroneously made for any reason:
- (I) For taxes due before July 1, 1997, within 5 years after making such refund; and
- (II) For taxes due on or after July 1, 1997, within 3 years after making such refund,

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or at any time after making such refund if it appears that any part of the refund was induced by fraud or the misrepresentation of a material fact.

- 2. For the purpose of this paragraph, a tax return filed before the last day prescribed by law, including any extension thereof, shall be deemed to have been filed on such last day, and payments made prior to the last day prescribed by law shall be deemed to have been paid on such last day.
- (b) The limitations in this subsection shall be tolled for a period of 2 years with respect to taxes due before July 1, 1997, if the Department of Revenue has issued a notice of intent to conduct an audit or investigation of the taxpayer's account within the applicable period of time as specified in this subsection. The department shall commence an audit within 120 days after it issues a notice of intent to conduct 31 an audit, unless the taxpayer requests a delay. If the

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taxpayer does not request a delay and the department does not begin the audit within 120 days after issuing the notice, the tolling period shall terminate.

(4) If administrative or judicial proceedings for review of the tax assessment or collection are initiated by a taxpayer begun within the a period of limitation prescribed in this section, the running of the period shall be tolled during the pendency of the proceeding. Administrative proceedings shall include taxpayer protest proceedings initiated under s. 213.21 and department rules. No additional interest or penalty may be imposed for any tax liability for any period occurring after the expiration of the time limitation prescribed in this section except for the period during which the liability is the subject of a proceeding under chapter 72.

Section 2. Subsection (1) of section 193.062, Florida Statutes, is amended to read:

193.062 Dates for filing returns.--All returns shall be filed according to the following schedule:

- (1) Tangible personal property--April 15 April 1.
- (2) Real property--when required by specific provision of general law.
- (3) Railroad, railroad terminal, private car and freight line and equipment company property--April 15 April 1.
- (4) All other returns and applications not otherwise specified by specific provision of general law--April 15 April 1.
- Section 193.063, Florida Statutes, is amended to read:
- 193.063 Extension of date for filing tangible personal property tax returns. -- The property appraiser may, at her or 31 his discretion, grant an extension for the filing of a

tangible personal property tax return for up to 6 months 45 days. A request for extension must be made in time for the property appraiser to consider the request and act on it before the regular due date of the return. A request for extension may be signed by the taxpayer, by a tax preparer, or by an individual authorized by the taxable entity, and must include the name of the taxable entity, the tax identification number of the taxable entity, and the reason an extension should be granted.

Section 4. Section 194.192, Florida Statutes, 1996 Supplement, is amended to read:

194.192 Costs; interest on unpaid taxes; penalty.--

- (1) In any suit involving the assessment or collection of any tax, the court shall assess all costs.
- (2) If the court finds that the amount of tax owed by the taxpayer is greater than the amount the taxpayer has in good faith admitted and paid, it shall enter judgment against the taxpayer for the deficiency and for interest on the deficiency at the rate determined under s. 220.807 of 12 percent per year from the date the tax became delinquent. If it finds that the amount of tax which the taxpayer has admitted to be owing is grossly disproportionate to the amount of tax found to be due and that the taxpayer's admission was not made in good faith, the court shall also assess a penalty at the rate of 10 percent of the deficiency per year from the date the tax became delinquent.
- (3) If the court finds that the amount of tax owed by the taxpayer is less than the amount paid by the taxpayer, it shall order a refund to the taxpayer in the amount of the overpayment plus interest at a rate that is 1 percent lower

than the rate determined under s. 220.807 from the date the court order is issued until the refund is paid in full.

Section 5. Subsection (3) of section 197.172, Florida Statutes, is amended to read:

197.172 Interest rate; calculation and minimum.--

- (3) (a) Delinquent personal property taxes shall bear interest at the rate determined under s. 220.807 of 18 percent per year from the date of delinquency until paid or barred under chapter 95.
- (b) Overpayments of personal property taxes shall bear interest at a rate that is 1 percent lower than the rate determined under s. 220.807 from the date on which a court orders a refund or a state agency determines that a refund is due a taxpayer, whichever is earlier, until the refund is paid in full.

Section 6. Section 199.133, Florida Statutes, is amended to read:

- 199.133 Levy of nonrecurring tax; relationship to annual tax.--
- (1) A one-time nonrecurring tax of 2 mills is hereby imposed on each dollar of the just valuation of all notes, bonds, and other obligations for payment of money which are secured by mortgage, deed of trust, or other lien upon real property situated in this state. This tax shall be assessed and collected as provided by this chapter.
- (2) The nonrecurring tax shall apply to a note, bond, or other obligation for payment of money only to the extent it is secured by mortgage, deed of trust, or other lien upon real property situated in this state. Where a note, bond, or other obligation is secured by personal property or by real property situated outside this state, as well as by mortgage, deed of

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trust, or other lien upon real property situated in this state, then the nonrecurring tax shall apply to that portion of the note, bond, or other obligation which bears the same ratio to the entire principal balance of the note, bond, or other obligation as the value of the real property situated in this state bears to the value of all of the security; however, if the security is solely made up of personal property and real property situated in this state, the taxpayer may elect to apportion the taxes based upon the value of the collateral, if any, to which the taxpayer by law or contract must look first for collection. In no event shall the portion of the note, bond, or other obligation which is subject to the nonrecurring tax exceed in value the value of the real property situated in this state which is the security. portion of a note, bond, or other obligation which is not subject to the nonrecurring tax shall be subject to the annual tax unless otherwise exempt.

(3) There is exempt from the tax imposed under this section any document of the type described in subsection (1) which pertains to transferring property between spouses or former spouses in conjunction with an action for the dissolution of their marriage.

Section 7. <u>Notwithstanding the provisions of chapter</u> 199, Florida Statutes, the maximum tax under that chapter on any nonsecured loan is \$1,000.

Section 8. Section 199.143, Florida Statutes, is amended to read:

199.143 Future advances.--

(1) Except as provided in subsection (3), if the mortgage, deed of trust, or other lien is recorded or executed after December 31, 1985, and secures a line of credit or

otherwise secures future advances, as provided in s. 697.04, the nonrecurring tax shall initially be paid on the initial obligation secured, excluding future advances. Each time an additional amount is borrowed or a future advance is made, additional nonrecurring tax shall be paid on the amount of the advance. However, any increase in the amount of original indebtedness caused by interest accruing under an adjustable interest rate obligation having an initial interest rate adjustment interval of not less than 6 months shall be taxable as a future advance only to the extent such increase is a computable sum certain when the original indebtedness is incurred.

- (2) The trustee, if a deed of trust, or the owner of the obligation, if a mortgage or other lien, making the advance shall pay the additional tax to the clerk to whom the initial tax was paid. The clerk shall note the amount received upon the instrument, if one has been recorded, or shall otherwise give a receipt.
- (3) If the property subject to the mortgage, deed of trust, or other lien which secures a line of credit is a residence of the borrower at the time the mortgage, deed of trust, or other lien is created, then the nonrecurring tax shall be paid as provided in s. 199.135 on the maximum amount of the line of credit and no further nonrecurring tax shall be due on any borrowing under the line of credit. As used in this subsection, the term "a residence of the borrower" includes only a dwelling unit that is a primary, secondary, or vacation home of the borrower, who is a natural person, and that has been primarily occupied for residential or recreational purposes at any time during the immediately preceding 1-year period by the borrower or by the borrower's spouse or

children. The term excludes any dwelling that is used 1 primarily as a rental unit or used by a member of the 2 borrower's immediate family for consideration. Notwithstanding 3 4 the fact that a dwelling unit is held by a trustee, the 5 dwelling unit will be considered to be a residence of the 6 borrower and may be used as security for a line of credit under this subsection, as long as the dwelling unit is a 7 8 residence of the borrower as defined in this subsection. 9 Section 9. Subsections (1) and (2) of section 199.185, Florida Statutes, 1996 Supplement, are amended to read: 10 199.185 Property exempted from annual and nonrecurring 11 12 taxes.--13 (1) The following intangible personal property shall 14 be exempt from the annual and nonrecurring taxes imposed by 15 this chapter: 16 (a) Money. 17 (b) Money equivalent held by a bank, savings and loan 18 association, investment and securities company, or other financial institution. 19 20 (c)(b) Franchises. 21 (d)(c) Any interest as a partner in a partnership, 22 either general or limited, other than any interest as a 23 limited partner in a limited partnership registered with the Securities and Exchange Commission pursuant to the Securities 24 25 Act of 1933, as amended. 26 (e) (d) Notes, bonds, and other obligations issued by 27 the State of Florida or its municipalities, counties, and 28 other taxing districts, or by the United States Government and 29 its agencies.

(f)(e) Intangible personal property held in trust

31 pursuant to any stock bonus, pension, or profit-sharing plan

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or any individual retirement account which is qualified under s. 401 or s. 408 of the United States Internal Revenue Code, 26 U.S.C. ss. 401 and 408, as amended.

(g)(f) Intangible personal property held under a retirement plan of a Florida-based corporation exempt from federal income tax under s. 501(c)(6) of the United States Internal Revenue Code, 26 U.S.C., if the primary purpose of the corporation is to support the promotion of professional sports and the retirement plan is either a qualified plan under s. 457 of the United States Internal Revenue Code or the contributions to the plan, pursuant to a ruling by the United States Internal Revenue Service, are not taxable to plan participants until actual receipt or withdrawal by the participant.

 $\underline{\text{(h)}(g)}$ Notes and other obligations, except bonds, to the extent that such notes and obligations are secured by mortgage, deed of trust, or other lien upon real property situated outside the state.

 $\underline{\text{(i)}}$ (h) The assets of a corporation registered under the Investment Company Act of 1940, 15 U.S.C. s. 80a-1-52, as amended.

 $\underline{(j)}$ (i) All intangible personal property issued in or arising out of any international banking transaction and owned by a banking organization.

(k) (j) Units of a unit investment trust organized under an agreement or declaration of trust and registered under the Investment Company Act of 1940, as amended, whose portfolio of assets consists solely of assets exempt under this section.

(2)(a) With respect to the first mill of the annual tax, every natural person is entitled each year to an

exemption of the first \$20,000 of the value of property otherwise subject to said tax. A husband and wife filing jointly shall have an exemption of \$40,000.

(b) With respect to the last mill of the annual tax, Every natural person, Florida trust or estate, or Florida corporation or partnership is entitled each year to an exemption of the first \$100,000 of the value of property otherwise subject to said tax. A husband and wife filing jointly shall have an exemption of \$200,000.

Agents and fiduciaries, other than guardians and custodians under a gifts-to-minors act, filing as such may not claim this exemption on behalf of their principals or beneficiaries; however, if the principal or beneficiary returns the property held by the agent or fiduciary and is a natural person, the principal or beneficiary may claim the exemption. No taxpayer shall be entitled to more than one exemption under paragraph (a) and one exemption under paragraph (b). This exemption shall not apply to that intangible personal property described in s. 199.023(1)(d).

Section 10. Section 199.062, Florida Statutes, is amended to read:

199.062 Annual tax information reports.--

(1) On or before April 1 of each year, each corporation doing business in this state shall give its Florida stockholders of record as of the preceding December 31 a written notice reflecting the just value of each class of its stock subject to the annual tax under this chapter as of the preceding January 1. Upon request by the corporation and for good cause shown, the department may extend this deadline for up to 45 days. This notice shall not be binding on the

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department and shall not prevent the department from taking action with regard to any undervaluation. However, no notice is required as to any class of stock:

- (a) Which is regularly listed on a public stock exchange or traded over-the-counter, unless the shares are subject to restrictions and the value returnable by the stockholder is less than the published price; or
- (b) As to which the corporation has made an election under s. 199.057.
- (2) Within 90 days after giving written notice to stockholders under subsection (1)On or before June 30 of each year, each corporation doing business in this state shall file with the department a copy of the any written notice to stockholders required by subsection (1).
- (3)(a) On or before June 30 of each year, all security dealers and investment advisers registered under the laws of this state shall file with the department a position statement as of December 31 of the preceding year for each customer whose mailing address is in this state or a statement that the security dealer or investment adviser does not hold securities on account for any customer whose mailing address is in this state. If such a security dealer or investment adviser, at least 14 days before the filing deadline, requests an extension and shows good cause therefor, the department may extend the deadline for up to 45 days. The position statement shall include the customer's name, address, social security number, or federal identification number; the number of units, value, and description, including the Committee on Uniform Security Identification Procedures (CUSIP) number, if any, of all securities held for the customer; and such other information as the department may reasonably require.

information required by this paragraph shall be reported by the dealer or investment adviser on magnetic media, using specifications and instructions of the department, unless the dealer or investment adviser demonstrates that an undue hardship exists.

- (b)1. The department may require security dealers and investment advisers registered in this state to transmit once every 2 years a copy of the department's intangible tax brochure to each customer whose mailing address is in this state.
- 2. The department may require property appraisers to send, at such times and in such manner as the department and the property appraisers jointly determine, a copy of the department's intangible tax brochure to each owner of Florida property.
- (4) All fiduciaries shall serve the department with a copy of each inventory required to be prepared or filed in the circuit court under general law or rules adopted by the Supreme Court relating to decedent's estates, trusts, or guardianships. No such inventory required to be filed in the circuit court may be approved by the court until such copy as required by this subsection has been filed with the department. When an inventory is not required to be filed in the circuit court, the personal representative of a decedent's estate shall serve the department with a copy of one inventory as provided in s. 733.604, and all other fiduciaries shall return such information as shall be prescribed by rule of the department.

Section 11. Subsection (2) of section 199.052, Florida Statutes, 1996 Supplement, is amended to read:

199.052 Annual tax returns; payment of annual tax.--

(2) No person shall be required to pay the annual tax in any year when the aggregate annual tax upon the person's intangible personal property, after exemptions, would be less than \$20\$. In such case, an annual return is not required unless the taxpayer is a corporation, a banking organization claiming the exemption provided in s. 199.185(1)(i), or an agent or fiduciary of whom the department requires an informational return. Agents and fiduciaries shall report for each person for whom they hold intangible personal property if the aggregate annual tax on such person is more than \$20\$

Section 12. Section 199.057, Florida Statutes, is amended to read:

199.057 Corporate election to pay stockholders' annual tax.--

- (1) Every corporation incorporated or qualified to do business in this state may elect each tax year to pay the annual tax on any class of its stock, as agent for its Florida stockholders holding such stock.
 - (2) To make the election, the corporation shall:
- (a) File written notice with the department on or before $\underline{\text{April }15}$ $\underline{\text{June }30}$ of the year for which the election is made.
- (b) File an annual return with respect to such stock and its own intangible personal property.
- (c) Furnish its Florida stockholders with written notice, on or before April 15 April 1 of the year for which the election is made, that the election is being made, including a description of the class or classes of stock which are affected. An electing corporation shall certify on its notice to the department that its stockholders were timely notified of the election.

(3) An No election is invalid shall be valid unless timely notice is given to the department under paragraph (2)(a). However, if the corporation, no later than April 15, requests an extension of the deadline set forth in paragraph (2)(c) and shows good cause therefor, the department may extend the deadline for up to 45 days. If such an extension is granted, the written notice required under paragraph (2)(a) must be filed with the department no later than 90 days after the date by which the Florida stockholders are to be notified of the election. Once made, an election may not be amended or revoked, and it is binding for the tax year.

Section 13. Paragraph (a) of subsection (3) of section 199.282, Florida Statutes, and subsections (2) and (4) of that section are amended to read:

199.282 Penalties for violation of this chapter.--

- (2) If any annual or nonrecurring tax is not paid by the statutory due date, then despite any extension granted under s. 199.232(6), interest shall run on the unpaid balance from such due date until paid at the rate <u>determined under s.</u> 220.807 of 12 percent per year.
- (3)(a) If any annual or nonrecurring tax is not paid by the due date, a delinquency penalty shall be charged. The delinquency penalty shall be <u>5</u> 10 percent of the delinquent tax for each calendar month or portion thereof from the due date until paid, up to a limit of <u>25</u> 50 percent of the total tax not timely paid. <u>Upon a showing of reasonable cause for failure to pay the annual or recurring tax by the due date, a person is exempt from the delinquency penalty imposed under this paragraph; however, the person must promptly pay the unpaid balance of taxes due as soon as the reasonable cause for delay no longer applies. A person is exempt from the</u>

delinquency penalty if payment of the penalty would cause or exacerbate financial hardship for the person.

(4) If an annual tax return is filed and property is either omitted from it or undervalued, then a specific penalty shall be charged. The specific penalty shall be 15 30 percent of the tax attributable to each omitted item or to each undervaluation. No delinquency or late filing penalty shall be charged with respect to any undervaluation. The department may waive the specific penalty upon a showing that there was reasonable cause for the omission or underevaluation.

Section 14. Section 199.2825, Florida Statutes, is created to read:

199.2825 Refunds, overpayments; interest on.--If a taxpayer pays more than the amount owed for any annual or nonrecurring tax, the department must refund the overpayment within 60 days after the tax was due or paid, whichever occurred later. Interest, at a rate that is 1 percent lower than the rate determined under s. 220.807, shall run on the balance due the taxpayer from 60 days after the tax was due or paid until the refund is paid in full.

Section 15. Section 199.252, Florida Statutes, is created to read:

199.252 Assessment of property for back taxes.--

(1) When it appears that any annual or nonrecurring tax might have been lawfully assessed or collected upon any intangible personal property in the state, but that such tax was not lawfully assessed or levied, and has not been collected for any year within a period of 2 years next preceding the year in which it is ascertained that such tax has not been assessed, or levied, or collected, the authorized officers shall make the assessment of taxes upon the property

in addition to the assessment of the property for the current year, if appropriate, and shall assess the tax separately for 2 3 such property as may have escaped taxation at and upon the 4 basis of valuation applied to the property for the year or 5 years in which it escaped taxation, noting distinctly the year 6 when the property escaped taxation, and the assessment has the 7 same force and effect as it would have had if it had been made 8 in the year in which the property escaped taxation, and taxes 9 must be levied and collected thereon in like manner and together with taxes for the current year in which the 10 assessment is made. However, property may not be assessed for 11 more than 2 years' arrears of taxation under this chapter, and 12 13 all property so escaping taxation is subject to such taxation 14 to be assessed in whoever's hands or possession the property 15 is found; however, a purchaser of tangible personal property acquired in good faith is not liable for the payment of back 16 17 taxes for any time prior to the time of his or her purchase, 18 but the individual or corporation liable for any such 19 assessment continues to be personally liable for paying the 20 arrearages. 21

(2) This section applies to all property upon which tax is assessable under this chapter.

Section 16. Section 201.16, Florida Statutes, is amended to read:

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201.16 Other laws made applicable to chapter.--

(1) Except as provided in subsection (2), all revenue laws relating to the assessment and collection of taxes are hereby extended to and made a part of this chapter, so far as applicable, for the purpose of collecting stamp taxes omitted through mistake or fraud from any instrument, document, paper, or writing named in this chapter herein.

might have been lawfully assessed or collected, but that the tax was not lawfully assessed or levied, and has not been collected, within a period of 2 years next preceding the year in which it is ascertained that the tax has not been assessed, or levied, or collected, the authorized officers shall make the assessment of taxes upon the document at the rate prevailing in the year the document escaped taxation. This assessment in arrears has the same force and effect as it would have had if it had been made in the year in which the document escaped taxation.

Section 17. Section 201.17, Florida Statutes, 1996 Supplement, as amended by section 15 of chapter 96-395, Laws of Florida, is amended to read:

- 201.17 Penalties for failure to pay tax required.--
- (1) Whoever makes, signs, issues, or accepts, or causes to be made, signed, issued, or accepted, any instrument, document, or paper of any kind or description whatsoever, without the full amount of the tax herein imposed thereon being fully paid, or whoever makes use of any adhesive stamp to denote any tax imposed by this chapter without canceling or obliterating such stamps as herein provided, is guilty of a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.
- (2) If any document, instrument, or paper upon which the tax under this chapter is imposed, upon audit or at time of recordation, does not show the proper amount of tax paid, or if the tax imposed by this chapter on any document, instrument, or paper is not timely reported and paid as required by s. 201.133, the person or persons liable for the

tax upon the document, instrument, or paper shall be subject to:

- (a) Payment of the tax not paid.
- (b) A specific penalty added to the tax in the amount of 5 10 percent per month or part of a month of any unpaid tax if the failure is for not more than 30 days, with an additional 10 percent of any unpaid tax for each additional 30 days, or fraction thereof, during the time which the failure continues, not to exceed a total penalty of 25 50 percent, in the aggregate, of any unpaid tax. In no event shall the penalty be less than \$10 for failure to timely file a tax return required. If it is determined by clear and convincing evidence that any part of a deficiency is due to fraud, there shall be added to the tax as a civil penalty, in lieu of the aforementioned penalty under this paragraph, an amount equal to 200 percent of the deficiency. These penalties are to be in addition to, and not in lieu of, any other penalties imposed by law.
- (c) Payment of interest to the Department of Revenue, accruing from the date the tax is due until paid, at the rate determined under s. 220.807 of 1 percent per month, based on the amount of tax not paid.
- (3) The department may settle or compromise any interest or penalties pursuant to s. 213.21.
- (4) Upon a showing of reasonable cause for not timely paying the tax imposed under this chapter, a person is exempt from penalties under this section, but the person must promptly pay the unpaid tax as soon as the reasonable cause for delay no longer applies.

Section 18. Section 205.053, Florida Statutes, is amended to read:

205.053 Occupational licenses; dates due and delinquent; penalties.--

- (1) All licenses shall be sold by the appropriate tax collector beginning August 1 of each year, are due and payable on or before September 30 of each year, and expire on September 30 of the succeeding year. If September 30 falls on a weekend or holiday, the tax is due and payable on or before the first working day following September 30. Provisions for partial licenses may be made in the resolution or ordinance authorizing such licenses. Licenses that are not renewed when due and payable are delinquent and subject to a delinquency penalty of 10 percent for the month of October, plus an additional 5 percent per penalty for each subsequent month of delinquency until paid. However, the total delinquency penalty may not exceed 25 percent of the occupational license tax for the delinquent establishment.
- (2) Any person who engages in or manages any business, occupation, or profession without first obtaining a local occupational license, if required, is subject to a penalty of 5 percent per month of the license fee due, not exceeding 25 percent in the aggregate of the license due, in addition to any other penalty provided by law or ordinance.
- (3) Any person who engages in any business, occupation, or profession covered by this chapter, who does not pay the required occupational license tax within <u>6 months</u> 150 days after the initial notice of tax due, and who does not obtain the required occupational license is subject to civil actions and penalties, including court costs, reasonable attorneys' fees, additional administrative costs incurred as a result of collection efforts, and a penalty of up to \$250.

(4) In order to impose a local occupational license tax for a license that was required to be obtained or renewed in any year preceding the current year, but was not obtained or renewed, the appropriate tax collector must have discovered the failure to pay the required tax and must have given notice of delinquency to the licensee within 2 years after the date on which the license should have been obtained or renewed.

Section 19. Paragraph (h) of subsection (10) of section 212.02, Florida Statutes, 1996 Supplement, is amended to read:

- 212.02 Definitions.--The following terms and phrases when used in this chapter have the meanings ascribed to them in this section, except where the context clearly indicates a different meaning:
- (10) "Lease," "let," or "rental" means leasing or renting of living quarters or sleeping or housekeeping accommodations in hotels, apartment houses, roominghouses, tourist or trailer camps and real property, the same being defined as follows:
- (h) "Real property" means the surface land, improvements thereto, and fixtures, and is synonymous with "realty" and "real estate." The term "fixture" includes any item that is permanently attached to real property even though the owner of the item is not the owner of that real property.

Section 20. Subsection (5) is added to section 212.05, Florida Statutes, 1996 Supplement, to read:

212.05 Sales, storage, use tax.—It is hereby declared to be the legislative intent that every person is exercising a taxable privilege who engages in the business of selling tangible personal property at retail in this state, including the business of making mail order sales, or who rents or

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29 30 furnishes any of the things or services taxable under this chapter, or who stores for use or consumption in this state any item or article of tangible personal property as defined herein and who leases or rents such property within the state.

(5) Notwithstanding any other provision of this part, whenever a person builds, erects, constructs, alters, improves, repairs, or maintains real property for a customer, no sales or use tax shall be due on any charge made to the customer by such person. If such person also provides materials necessary for such work, the person providing the materials shall pay sales or use tax on the cost price of such materials regardless of whether the price or cost of such materials is separately stated to the customer. If such person is provided with the materials necessary for the work by the customer for whom the work is performed, the customer shall be responsible for any sales or use tax due upon such materials.

Section 21. Subsection (1) of section 212.06, Florida Statutes, is amended to read:

212.06 Sales, storage, use tax; collectible from dealers; "dealer" defined; dealers to collect from purchasers; legislative intent as to scope of tax. --

(1)(a) The aforesaid tax at the rate of 6 percent of the retail sales price as of the moment of sale, 6 percent of the cost price as of the moment of purchase, or 6 percent of the cost price as of the moment of commingling with the general mass of property in this state, as the case may be, shall be collectible from all dealers as herein defined on the sale at retail, the use, the consumption, the distribution, and the storage for use or consumption in this state of tangible personal property or services taxable under this 31 part. The full amount of the tax on a credit sale, installment

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sale, or sale made on any kind of deferred payment plan shall be due at the moment of the transaction in the same manner as on a cash sale.

(b) Except as otherwise provided, any person who manufactures, produces, compounds, processes, or fabricates in any manner tangible personal property for his or her own use shall pay a tax upon the cost of the product manufactured, produced, compounded, processed, or fabricated without any deduction therefrom on account of the cost of material used, labor or service costs, or transportation charges, notwithstanding the provisions of s. 212.02 defining "cost price." However, the tax levied under this paragraph shall not be imposed upon any person who manufactures or produces electrical power or energy, steam energy, or other energy at a single location, when such power or energy is used directly and exclusively at such location, or at other locations if the energy is transferred through facilities of the owner in the operation of machinery or equipment that is used to manufacture, process, compound, produce, fabricate, or prepare for shipment tangible personal property for sale or to operate pollution control equipment, maintenance equipment, or monitoring or control equipment used in such operations. manufacture or production of electrical power or energy that is used for space heating, lighting, office equipment, or air-conditioning or any other nonmanufacturing, nonprocessing, noncompounding, nonproducing, nonfabricating, or nonshipping activity is taxable. Electrical power or energy consumed or dissipated in the transmission or distribution of electrical power or energy for resale is also not taxable. Fabrication labor shall not be taxable when a person is using his or her own equipment and personnel, for his or her own account, as a

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producer, subproducer, or coproducer of a qualified motion picture. For purposes of this part, the term "qualified motion picture" means all or any part of a series of related images, either on film, tape, or other embodiment, including, but not limited to, all items comprising part of the original work and film-related products derived therefrom as well as duplicates and prints thereof and all sound recordings created to accompany a motion picture, which is produced, adapted, or altered for exploitation in, on, or through any medium or device and at any location, primarily for entertainment, commercial, industrial, or educational purposes. A person who manufactures factory-built buildings for his or her own use in the performance of contracts for the construction or improvement of real property shall pay a tax only upon the person's cost price of items used in the manufacture of such buildings.

(c) Notwithstanding the provisions of paragraph (b), the use tax on asphalt manufactured for one's own use shall be calculated with respect to paragraph (b) only upon the cost of materials which become a component part or which are an ingredient of the finished asphalt and upon the cost of the transportation of such components and ingredients. In addition, an indexed tax of 38 cents per ton of such manufactured asphalt shall be due at the same time and in the same manner as taxes due pursuant to paragraph (b). Beginning July 1, 1989, the indexed tax shall be adjusted each July 1 to an amount, rounded to the nearest cent, equal to the product of 38 cents multiplied by a fraction, the numerator of which is the annual average of the "materials and components for construction" series of the producer price index, as calculated and published by the United States Department of

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Labor, Bureau of Statistics, for the previous calendar year, and the denominator of which is the annual average of said series for calendar year 1988.

(d) For purposes of paragraph (b), the department may establish a cost price amount for industry groups that manufacture, produce, compound, process, or fabricate tangible personal property for their own use in the performance of contracts for improvements to real property. Such cost price amount must be established as a percentage, rounded to the nearest whole number, of the total price charged for the improvement. The cost price percentages established must be adopted by rule pursuant to the procedures provided in s. 120.54(5), upon petition of a majority of the members of an industry group or by a statewide association that represents such industry group, and must be based on a reasonable estimate of average costs incurred by members of the petitioning industry group. The department is required to adopt a cost price percentage only if sufficient information is available to determine such percentage. The information considered by the department to establish the cost price percentage must be that set forth in the petition or that which is otherwise made available to the department by the petitioning industry group. Any cost price percentage so established must be available only by election of a member of the industry group for which the percentage was established and may apply only to such periods or contracts for which the election is made. Taxpayers must maintain adequate records reflecting the accrual of tax using the percentage figure on actual cost price. Any cost price so established must remain available for use for a period of at least 5 years from the date of its adoption and must be reviewed and be subject to

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adjustment by the department no more frequently than at 5-year intervals. The provisions of this paragraph shall not be available to those persons subject to the provisions of paragraph (c).

Section 22. Paragraph (nn) is added to subsection (7) of section 212.08, Florida Statutes, 1996 Supplement, to read:

212.08 Sales, rental, use, consumption, distribution, and storage tax; specified exemptions.—The sale at retail, the rental, the use, the consumption, the distribution, and the storage to be used or consumed in this state of the following are hereby specifically exempt from the tax imposed by this part.

(7) MISCELLANEOUS EXEMPTIONS. --

(nn) Complimentary meals.--If no separate charge or specific amount is shown for food or drinks furnished as part of a packaged room rate by any person offering for rent or lease any transient living accommodations as described in s. 509.013(4)(a) which are licensed under part I of chapter 509 and which are subject to the tax under s. 212.03, such drinks or food are considered sold at retail as a part of the total charge for the transient living accommodations. The person offering the accommodations is not considered the consumer of items purchased in furnishing such food or drinks and may purchase such items under conditions of a sale for resale. No tax imposed by s. 212.05 before July 1, 1997 and not actually collected on items exempt under this paragraph is due from any person offering for rent or lease any transient living accommodations that are subject to the tax under s. 212.03. Section 23. Paragraph (a) of subsection (2) and subsection (4) of section 212.12, Florida Statutes, 1996

Supplement, are amended to read:

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212.12 Dealer's credit for collecting tax; penalties for noncompliance; powers of Department of Revenue in dealing with delinquents; brackets applicable to taxable transactions; records required.--

(2)(a) When any person, firm, or corporation required hereunder to make any return or to pay any tax or fee imposed by this chapter fails to timely file such return or fails to pay the tax or fee due within the time required hereunder, in addition to all other penalties provided herein and by the laws of this state in respect to such taxes or fees, a specific penalty shall be added to the tax or fee in the amount of 5 10 percent per month or part of a month of any unpaid tax or fee if the failure is for not more than 30 days, with an additional 10 percent of any unpaid tax or fee for each additional 30 days, or fraction thereof, during the time which the failure continues, not to exceed a total penalty of 25 50 percent, in the aggregate, of any unpaid tax or fee. In no event may The penalty may not be less than \$10 for failure to timely file a tax return required by s. 212.11(1)(b) or \$5 for failure to timely file a tax return authorized by s. 212.11(1)(c) or (d), if tax is owed. There is no penalty for a taxpayer's failing to make a return under this chapter for a period in which he or she owes no taxes under this chapter. In the case of a false or fraudulent return or a willful intent to evade payment of any tax or fee imposed under this chapter, in addition to the other penalties provided by law, the person making such false or fraudulent return or willfully attempting to evade the payment of such a tax or fee shall be liable for a specific penalty of 100 percent of the tax bill or fee and for fine and punishment as provided by law for a conviction of a misdemeanor of the first degree.

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- (4)(a) All penalties and interest imposed by this chapter shall be payable to and collectible by the department in the same manner as if they were a part of the tax imposed. The department may settle or compromise any such interest or penalties pursuant to s. 213.21.
- (b) Upon a showing of reasonable cause for failure to make a required return or to pay taxes owed under this chapter, the person or entity that is required to make the return or pay the taxes is exempt from penalties and interest under this chapter; however, the person or entity must promptly make the return and pay the delinquent taxes as soon as the reasonable cause no longer applies.

Section 24. Section 212.125, Florida Statutes, is created to read:

212.125 Refunds, overpayments; interest on.--If a taxpayer pays more than the amount owed for taxes imposed under this chapter, the department must refund the overpayment within 60 days after the tax was due or paid, whichever occurred later. Interest, at a rate 1 percent lower than the adjusted rate determined under s. 220.807, shall run on the balance due the taxpayer from 60 days after the tax was due or paid until the refund is paid in full.

Section 25. Section 220.211, Florida Statutes, is amended to read:

220.211 Penalties; incomplete return.--

(1) If In the case where an incomplete return is made, unless notwithstanding that no tax is finally determined to be due for the taxable year, there shall be added to the amount of tax, penalty, and interest otherwise due a penalty in the amount of 5 percent per month, not exceeding an aggregate of 31 \$300 or 10 percent, of the tax finally determined to be due-

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whichever is greater; however, such <u>a</u> penalty <u>must</u> shall not exceed \$10,000, and the taxpayer is exempt from this penalty if a penalty is imposed on him or her under s. 220.801 with respect to the same return. The department may settle or compromise such penalties pursuant to s. 213.21.

(2) As used in An "incomplete return" is, for the purposes of this code, the term "incomplete return" means a return that lacks which is lacking such uniformity, completeness, and arrangement to the extent that physical handling, verification, or review of the return may not be readily accomplished.

Section 26. Section 220.222, Florida Statutes, is amended to read:

220.222 Returns; time and place for filing.--

(1) Returns required by this code shall be filed with the office of the department in Leon County or at such other place as the department may by regulation prescribe. All returns required for a DISC (Domestic International Sales Corporation) under paragraph 6011(c)(2) of the Internal Revenue Code shall be filed on or before the 1st day of the 10th month following the close of the taxable year; all partnership information returns shall be filed on or before the 1st day of the 5th month following the close of the taxable year; and all other returns shall be filed on or before the 1st day of the 4th month following the close of the taxable year or the 15th day following the due date, without extension, for the filing of the related federal return for the taxable year, unless under subsection (2) one or more extensions of time, not to exceed 6 months in the aggregate, for any such filing is granted.

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(2)(a) When a taxpayer has been granted an extension or extensions of time within which to file its federal income tax return for any taxable year, and if the requirements of s. 220.32 are met, the filing of a written request for such extension or extensions with the department shall automatically extend the due date of the return required under this code is automatically extended until 15 days after the expiration of the federal extension, provided that the taxpayer has sent to the department, by the original due date of the return, a copy of the taxpayer's application for a federal extension. If the taxpayer does not timely send a copy of the federal application to the department, the department may deny the extension of time for filing a return required under this code, and may impose penalties for late filing which are otherwise prescribed by law or until the expiration of 6 months from the original due date, whichever first occurs. (b) The department may grant an extension or

extensions of time for the filing of any return required under this code upon receiving a prior written request therefor if good cause for an extension is shown. However, the aggregate extensions of time under paragraphs (a) and (b) shall not exceed 6 months. No extension granted under this paragraph shall be valid unless the taxpayer complies with the requirements of s. 220.32.

Section 27. Paragraph (a) of subsection (2) of section 220.34, Florida Statutes, 1996 Supplement, is amended to read: 220.34 Special rules relating to estimated tax.--

(2) No interest or penalty shall be due or paid with respect to a failure to pay estimated taxes except the following:

(a) Except as provided in paragraph (d), the taxpayer shall be liable for interest at the rate <u>determined under s.</u>

220.807 of 12 percent per year and for a penalty in an amount <u>computed determined</u> at the rate <u>determined under s. 220.807 of 12 percent per year upon the amount of any underpayment of estimated tax determined under this subsection.</u>

Section 28. Section 220.723, Florida Statutes, is amended to read:

220.723 Overpayments; interest.--

- (1) The department must refund Interest shall be allowed and paid in accordance with the provisions of s.

 220.807 upon any overpayment of a tax imposed by this chapter within 60 days after the tax was due or paid, whichever occurred later. However, if any overpayment is refunded or credited within 3 months after the date upon which the taxpayer files written notice advising the department of such overpayment, no interest shall be allowed on such overpayment.
- the rate determined under s. 220.807, shall run on the balance due the taxpayer from 60 days after the tax was due or accrue from the date upon which the taxpayer files a written notice advising the department of the overpayment. Interest shall be paid until such date as determined by the department, which shall be no more than 7 days prior to the date of the issuance by the Comptroller of the refund is paid in full warrant.
- (3) For purposes of this section, <u>a payment</u> no amount of tax for any taxable year <u>may not shall</u> be treated as having been paid before the date on which the tax return for <u>that</u> such year was due under applicable law or the date the payment was actually made, whichever is later.

Section 29. Section 220.737, Florida Statutes, is amended to read:

220.737 Amounts less than \$20\$\frac{\$1}{1}.--A taxpayer need not file a tax return, or pay any tax, under this chapter if the amount that the taxpayer owes under this chapter is less than \$20.

- (1) The department may by regulation provide that if a total amount of less than \$1 is payable, refundable, or creditable, such amount either may be disregarded or shall be disregarded if it is less than 50 cents and increased to \$1 if it is 50 cents or more.
- (2) The department may by regulation provide that any amount which is required to be shown or reported on any return or other document required under this chapter shall, if such amount is not a whole dollar, be increased to the nearest whole dollar when the fractional part of a dollar is 50 cents or more and decreased to the nearest whole dollar when the fractional part of a dollar is less than 50 cents.

Section 30. Section 220.801, Florida Statutes, is amended to read:

220.801 Penalties; failure to timely file returns.--

(1) In case of failure to file any tax return required under this chapter on the date prescribed therefor, including any extensions thereof, there $\underline{\text{must}}$ $\underline{\text{shall}}$ be added $\underline{\text{as a penalty}}$ to the amount of tax due with such $\underline{\text{a}}$ return $\underline{\text{a}}$ penalty in the $\underline{\text{amount of 5}}$ 10 percent of the amount of $\underline{\text{the such tax, if the}}$ failure is not for more than 1 month, plus an additional 10 percent for each $\underline{\text{additional}}$ month or fraction thereof during which $\underline{\text{the such}}$ failure continues, not exceeding $\underline{\text{25}}$ 50 percent in the aggregate. The department may settle or compromise such penalties pursuant to s. 213.21. There is no penalty for a

taxpayer's failing to file a return under this chapter for a period in which he or she owes no taxes under this chapter. For purposes of this section, the amount of tax due with any return must shall be reduced by any part of the tax which is paid on or before the date prescribed for payment of the tax and by the amount of any credit against the tax which was properly allowable on the date the return was required to be filed.

- (2) In case of failure to file any tax return required by this chapter, notwithstanding that no tax is shown to be due thereon, a penalty in the amount of \$50 for each month or portion thereof, not to exceed \$300 in the aggregate, shall be assessed and paid for each such failure to file. This subsection shall only apply to corporations when they also are required to file a federal income tax return.
- (3) If any penalty is assessed under subsection (1) for failure to file a return by the prescribed date, no penalty under subsection (2) for failure to file a return with no tax shown to be due shall be assessed with respect to the same return.
- (2)(4) The provisions of This section shall specifically applies apply to the notice of federal change required under s. 220.23, and to any tax returns required under chapter 221, relating to the emergency excise tax.

Section 31. Section 220.8051, Florida Statutes, is created to read:

220.8051 Waiver of penalties.--Upon a showing of reasonable cause for a taxpayer's filing of an incomplete return or failure to timely file a return required or pay tax owed under this chapter, the department shall waive the applicable penalties; however, the taxpayer must promptly file

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the return and pay the overdue tax as soon as the reasonable cause no longer applies.

Section 32. Section 220.809, Florida Statutes, is amended to read:

220.809 Interest on deficiencies.--

- (1) If any amount of tax imposed by this chapter is not paid on or before the date, determined without regard to any extensions, prescribed for payment of that such tax, interest must shall be paid in accordance with the provisions of s. 220.807 on the unpaid amount from the due such date to the date of payment.
- (2) Interest prescribed by this section on any tax or penalty is considered to shall be deemed assessed upon the assessment of the tax or penalty to which the such interest relates, and must shall be collected and paid in the same manner as taxes. Any reference in this chapter to the tax imposed by this chapter is to shall be considered deemed a reference to interest imposed by this section.
- (3) No Interest may not shall be imposed upon the interest provided by this section or upon any penalty imposed under this chapter.
- (4) Interest shall be paid in respect to any penalty which is not paid within 20 days of the notice and demand therefor, but only for the period from the date of the notice and demand to the date of payment.
- (4) (4) (5) If notice and demand is made for the payment of any amount due under this chapter, and if that such amount is paid within 30 days after the date of the such notice and demand, interest under this section on the amount so paid shall not be imposed for the period after the date of the such 31 notice and demand.

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(6) Any tax, interest, or penalty imposed by this chapter which has been erroneously refunded and which is recoverable by the department shall bear interest computed as provided in s. 220.807 from the date of payment of such refund.

 $\underline{(5)}$ (7) The department may settle or compromise interest imposed <u>under this section</u> herein pursuant to s. 213.21.

Section 33. Section 221.02, Florida Statutes, is amended to read:

221.02 Credit for emergency excise tax paid. -- The emergency excise tax paid pursuant to s. 221.01 plus any credit or carryover properly applied to reduce the amount of the emergency excise tax due for the taxable year shall be allowed as a credit against the emergency excise tax, if any, to be charged and collected pursuant to this chapter for the return filed for the fifth taxable year following the taxable year for which the tax was paid or, if earlier, the taxable year for which a final return is required. To the extent that the credit exceeds the emergency excise tax, if any, for the return filed for the fifth taxable year following the taxable year for which the tax was paid or, if earlier, the taxable year for which a final return is required, such excess shall be allowed as a reduction of, and credit against, any tax imposed by chapter 220 upon the taxpayer for the fifth taxable year following the taxable year for which the tax was paid or, if earlier, the taxable year for which a final return is required. If the taxpayer is unable to fully utilize the credit in the year in which it is first allowed, it may be carried over until the credit is fully used to each of the 5 taxable years immediately thereafter.

Section 34. This act shall take effect July 1, 1997. ********** SENATE SUMMARY Revises provisions relating to penalties and interest payable on taxes owed on real and personal property, on excise taxes owed, on occupational license taxes, and on the tax on sales, use, and other transactions. Eliminates penalties for failure to file a tax return if no tax is due. Provides for further extensions of time to file due. Provides for further extensions of time to file certain taxes. Provides a reasonable-cause exception from specified taxes. Decreases statutes of limitation for assessment of taxes in certain circumstances. Eliminates the tolling of the statute of limitations for certain causes. Exempts from the nonrecurring tax on certain documents transfers made as part of a dissolution of marriage. Provides other exemptions from specified taxes.