## Florida Senate - 1998

 ${\bf By}$  Senators Bankhead, Lee, Clary, Hargrett, Sullivan, McKay and Crist

_	8-746A-98
1	A bill to be entitled
2	An act relating to intangible personal property
3	taxes; amending s. 199.023, F.S.; defining the
4	terms "ministerial function" and "processing
5	activity" for purposes of ch. 199, F.S.;
б	amending s. 199.052, F.S.; increasing the
7	minimum amount of annual intangible personal
8	property tax which a person may be required to
9	pay; providing taxable status of intangible
10	personal property held by a trust for which a
11	bank or savings association acts as trustee or
12	as an agent other than a trustee; providing
13	responsibilities of Florida residents with a
14	beneficial interest in a trust for which a bank
15	or savings association acts as trustee;
16	providing taxable status of assets purchased
17	by, and property managed by, an investment
18	adviser under specified conditions; repealing a
19	provision relating to returns filed by banking
20	organizations; amending s. 199.175, F.S.,
21	relating to taxable situs; conforming
22	provisions; amending s. 199.185, F.S.;
23	exempting accounts receivable arising out of a
24	trade or business from intangible personal
25	property taxes and providing a schedule for
26	implementing the exemption; providing a full,
27	rather than partial, exemption from the annual
28	tax for banks and savings associations;
29	exempting insurers from the annual tax;
30	repealing provisions relating to exemptions for
31	international banking transactions and real
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1	estate mortgage investment conduits; repealing
2	s. 199.104, F.S., which provides a credit
3	against the annual tax for banks and savings
4	associations; repealing s. 220.68, F.S., which
5	provides a credit against the franchise tax
6	imposed on banks and savings associations based
7	on intangible tax paid; amending s. 199.282,
8	F.S.; revising the penalty for late filing of
9	an annual intangible tax return; providing a
10	limitation on combined delinquency and late
11	filing penalties; revising the penalty for
12	omitting or undervaluing property on an annual
13	return; amending s. 199.292, F.S.; revising the
14	distribution of intangible tax revenues;
15	amending s. 220.02, F.S., relating to order of
16	credits against the corporate income tax or
17	franchise tax, ss. 213.053 and 213.054, F.S.,
18	relating to information regarding the exemption
19	for international banking transactions, and s.
20	624.509, F.S., relating to the insurance
21	premium tax; conforming provisions; providing
22	application; providing effective dates.
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24	Be It Enacted by the Legislature of the State of Florida:
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26	Section 1. Subsections (13) and (14) are added to
27	section 199.023, Florida Statutes, to read:
28	199.023 DefinitionsAs used in this chapter:
29	(13) "Ministerial function" means an act the
30	performance of which does not involve the use of discretion or
31	judgment.

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(14) "Processing activity" means an activity undertaken to administer or service intangible personal property in accordance with such terms, guidelines, criteria, or directions as are provided solely by the owner of the property. Methods, systems, or techniques chosen by the processor to implement such terms, guidelines, criteria, or directions are not considered the exercise of management or

9 Section 2. Section 199.052, Florida Statutes, is 10 amended to read:

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199.052 Annual tax returns; payment of annual tax.--

(1) An annual intangible tax return must be filed with 12 13 the department by every corporation authorized to do business in this state or doing business in this state and by every 14 person, regardless of domicile, who on January 1 owns, 15 controls, or manages intangible personal property which has a 16 17 taxable situs in this state. For purposes of this chapter, "control" or "manage" does not include any ministerial 18 19 function or any processing activity. The return shall be due 20 on June 30 of each year. It shall list separately the 21 character, description, and just valuation of all such 22 property.

(2) No person shall be required to pay the annual tax 23 24 in any year when the aggregate annual tax upon the person's 25 intangible personal property, after exemptions, would be less In such case, an annual return is not required 26 than\$60<del>\$5</del>. unless the taxpayer is a corporation, a banking organization 27 28 claiming the exemption provided in s. 199.185(1)(i), or an 29 agent or fiduciary of whom the department requires an 30 informational return. Agents and fiduciaries shall report for 31 each person for whom they hold intangible personal property if

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1 the aggregate annual tax on such person is  $\frac{60 \text{ or}}{5}$  more than 2  $\frac{55}{5}$ .

3 (3) A corporation having no intangible tax liability,
4 and required to file an annual report pursuant to s. 607.1622,
5 is not required to file the annual intangible tax return
6 required by this section.

7 (4) A husband and wife may file a joint return with 8 regard to all intangible personal property held jointly or 9 individually by them. They shall then be jointly liable for 10 the payment of the annual tax.

11 (5) The trustee of a Florida-situs trust is primarily responsible for returning the trust's intangible personal 12 property and paying the annual tax on it. The trust's 13 beneficiaries, however, may individually return their 14 equitable shares of the trust's intangible personal property 15 and pay the tax on such shares, in which case the trustee need 16 17 not return such property or pay such tax, although the 18 department may require the trustee to file an informational 19 return.

Each Florida resident with a beneficial interest, 20 (6) 21 as defined in s. 199.023(7), in a foreign-situs trust, that is, a trust with situs outside of this state, is primarily 22 responsible for returning the resident's equitable share of 23 24 the trust's intangible personal property and paying the annual The trustee of a foreign trust may return and pay 25 tax on it. the tax on the equitable shares of all Florida residents 26 having beneficial interests, in which case the residents need 27 28 not return such property or pay such tax.

(7) The personal representative or curator of a
Florida estate is primarily responsible for returning the
estate's intangible personal property and paying the annual

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1 tax on it. The heirs or devisees, however, may individually 2 return their equitable shares of the estate's intangible 3 personal property and pay the tax on such shares, in which 4 case the personal representative or curator need not return 5 such property or pay such tax, although the department may 6 require the personal representative or curator to file an 7 informational return.

8 (8) The guardian of the property of a Florida 9 incompetent shall return the incompetent's intangible personal 10 property and pay the annual tax on it. The custodian of a 11 Florida minor under a gifts to minors or similar act shall 12 return the minor's intangible personal property which is 13 subject to the custodianship and pay the annual tax on it.

(9) Where an agent has control or management of intangible personal property, the principal is primarily responsible for returning such property and paying the annual tax on it, but the agent shall return such property on behalf of the principal and pay the annual tax on it if the principal fails to do so. The department may in any case require the agent to file an informational return.

(10) An affiliated group of corporations may elect to 21 make a consolidated return for any year. The election shall 22 be made by timely filing a consolidated return. Once made, an 23 24 election may not be revoked, and it is binding for the tax The mere making of a consolidated return shall not in 25 year. itself provide a business situs in this state for intangible 26 personal property held by a corporation. The fact that 27 28 members of an affiliated group own stock in corporations which 29 do not qualify under the stock ownership requirements as 30 members of an affiliated group shall not preclude the filing 31 of a consolidated return on behalf of the qualified members.

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1 Where a consolidated return is made, intercompany accounts, 2 including the capital stock of an includable corporation, 3 other than the parent, owned by another includable corporation, shall not be subject to annual taxation. However, 4 5 capital stock and other intercompany accounts of a б nonqualified member of the affiliated group shall be subject 7 to annual tax. Each consolidated return shall be accompanied by documentation identifying all intercompany accounts and 8 9 containing such other information as the department shall 10 require. Failure to timely file a consolidated return shall 11 not prejudice the taxpayer's right to file a consolidated return, provided that the failure to file a consolidated 12 return is limited to 1 year and the taxpayer's intent to file 13 a consolidated return is evidenced by the taxpayer having 14 filed a consolidated return for the 3 years prior to the year 15 the return was not timely filed. 16 17 (11) The return filed by each banking organization

18 shall set out the character, description, and just valuation
19 by category of all intangible personal property which is
20 issued in or arises out of international banking transactions
21 and which is owned by the banking organization.

22 (11)(12) Securities held in margin accounts by a 23 security broker not acting as a fiduciary shall be returned, 24 and the annual tax on such securities shall be paid, by the 25 customer owning them. The security broker shall not be 26 required to return or pay the tax on such securities.

27 <u>(12)(13)</u> Except as otherwise provided in this section, 28 the owner of intangible personal property is liable for the 29 payment of annual tax on it, and any other person required to 30 return such property is liable for the tax if the owner fails 31 to pay it.

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1	<u>(13)<del>(14)</del> The annual intangible tax return shall</u>
2	include language permitting a voluntary contribution of \$5 per
3	taxpayer, which contribution shall be transferred into the
4	Election Campaign Financing Trust Fund. A statement providing
5	an explanation of the purpose of the trust fund shall also be
6	included.
7	(14) If a bank or savings association, as defined by
8	s. 220.62, acts as a trustee of a trust, the bank or savings
9	association shall not be required to return and pay the annual
10	tax on intangible personal property held by the trust. If a
11	bank or savings association, as defined by s. 220.62, acts as
12	a fiduciary or agent of a trust other than as a trustee,
13	intangible personal property of the trust shall not have
14	taxable situs in this state pursuant to s. 199.175 solely by
15	virtue of the management or control of the bank or savings
16	association. For purposes of this chapter, where a bank or
17	savings association, as defined by s. 220.62, is the trustee
18	of a trust, the trust shall not be considered a Florida-situs
19	trust and each Florida resident with a beneficial interest, as
20	defined by s. 199.023(7), shall be responsible for returning
21	the resident's equitable share of the trust's intangible
22	personal property and paying the annual tax on it.
23	(15) If an investment adviser, as defined by s.
24	517.021, does not own but has discretionary authority to
25	invest moneys on behalf of a principal, the investment adviser
26	shall not be required to return and pay the annual tax on
27	intangible personal property with respect to the assets the
28	adviser purchases with such funds of the principal. If an
29	investment adviser acts as a fiduciary or an agent of a
30	principal, intangible personal property of the principal shall
31	not have taxable situs in this state pursuant to s. 199.175
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1 solely by virtue of the management or control of that property 2 by the investment adviser. 3 Section 3. Paragraph (a) of subsection (1) and 4 paragraph (b) of subsection (2) of section 199.175, Florida 5 Statutes, are amended to read: б 199.175 Taxable situs.--For purposes of the annual tax 7 imposed under this chapter: 8 Intangible personal property shall have a taxable (1)9 situs in this state when it is owned, managed, or controlled 10 by any person domiciled in this state on January 1 of the tax 11 Such intangibles shall be subject to annual taxation year. under this chapter, unless the person who owns, manages, or 12 13 controls them is specifically exempt or unless the property is specifically exempt. This provision shall apply regardless of 14 where the evidence of the intangible property is kept; where 15 the intangible is created, approved, or paid; or where 16 17 business may be conducted from which the intangible arises. 18 The fact that a Florida corporation owns the stock of an 19 out-of-state corporation and manages and controls such 20 corporation from a location in this state shall not operate to give a taxable situs in this state to the intangibles owned by 21 22 the out-of-state corporation, which intangibles arise out of business transacted outside this state. 23 24 (a) For the purposes of this chapter, the term "any 25 person domiciled in this state" means: 1. Any natural person who is a legal resident of this 26 27 state; 28 Any bank or financial institution, business, 2. 29 business trust as described in chapter 609, company, 30 corporation, insurance company, partnership, or other 31 8

artificial entity organized or created under the law of this
 state, except a trust; or

3 3. Any person, including a trust, who has established4 a commercial domicile in this state.

5 (2) Intangible personal property shall have a taxable 6 situs in this state when it is deemed to have a business situs 7 in this state and it is owned, managed, or controlled by a 8 person transacting business in this state, even though the 9 owner may claim a domicile elsewhere. This provision shall 10 apply regardless of where the evidence of the intangible is 11 kept or where the intangible is created, approved, or paid.

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(b) Notwithstanding the provisions of this subsection:

1.a. Intangibles that are credit card or charge card
receivables or related lines of credit or loans shall be
deemed to have business situs in this state only when the debt
represented by such intangibles is owed by a customer who is
domiciled in this state.

b. The performance of ministerial functions relating
to, or the processing of, credit card or charge card
receivables in this state for the owner of such receivables is
not sufficient to support a finding that the owner is
transacting business in this state.

c. The term "credit card or charge card receivables"
does not include trade or service receivables as defined in s.
864 of the Internal Revenue Code of 1986, as amended.

26 2. An intangible owned by a real estate mortgage 27 investment conduit, a real estate investment trust, or a 28 regulated investment company, as those terms are defined in 29 the United States Internal Revenue Code of 1986, as amended, 30 shall not be deemed to have a taxable situs in this state 31

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1 unless such entity has its legal or commercial domicile in 2 this state. 3 3. The ownership of any interest in a participation or syndication loan or pool of loans, notes, or receivables shall 4 5 not be sufficient to support a finding that the owner of such б interest is transacting business in this state. For the 7 purposes of this subparagraph, a participation or syndication 8 loan is a loan in which more than one lender is a creditor to 9 a common borrower, and a participation or syndication interest 10 in a pool of loans, notes, or receivables is an interest 11 acquired from the originator or initial creditor with respect to the loans, notes, or receivables constituting the pool. 12 13 4. Assets owned by a foreign insurance company, as 14 defined in s. 624.06, shall not be deemed to have a business 15 situs in this state if they are managed and controlled outside 16 this state. 17 Section 4. Subsections (1) and (5) of section 199.185, Florida Statutes, are amended, and subsection (8) is added to 18 19 that section, to read: 20 199.185 Property exempted from annual and nonrecurring 21 taxes.--The following intangible personal property shall 22 (1)be exempt from the annual and nonrecurring taxes imposed by 23 24 this chapter: 25 (a) Money. (b) Franchises. 26 27 Any interest as a partner in a partnership, either (C) 28 general or limited, other than any interest as a limited 29 partner in a limited partnership registered with the 30 Securities and Exchange Commission pursuant to the Securities 31 Act of 1933, as amended.

1 (d) Notes, bonds, and other obligations issued by the 2 State of Florida or its municipalities, counties, and other 3 taxing districts, or by the United States Government and its agencies. 4 5 (e) Intangible personal property held in trust б pursuant to any stock bonus, pension, or profit-sharing plan 7 or any individual retirement account which is qualified under 8 s. 401 or s. 408 of the United States Internal Revenue Code, 26 U.S.C. ss. 401 and 408, as amended. 9 10 (f) Intangible personal property held under a 11 retirement plan of a Florida-based corporation exempt from federal income tax under s. 501(c)(6) of the United States 12 Internal Revenue Code, 26 U.S.C., if the primary purpose of 13 14 the corporation is to support the promotion of professional sports and the retirement plan is either a qualified plan 15 under s. 457 of the United States Internal Revenue Code or the 16 17 contributions to the plan, pursuant to a ruling by the United 18 States Internal Revenue Service, are not taxable to plan 19 participants until actual receipt or withdrawal by the 20 participant. (g) Notes and other obligations, except bonds, to the 21 extent that such notes and obligations are secured by 22 mortgage, deed of trust, or other lien upon real property 23 24 situated outside the state. 25 (h) The assets of a corporation registered under the Investment Company Act of 1940, 15 U.S.C. s. 80a-1-52, as 26 amended. 27

28 (i) All intangible personal property issued in or
29 arising out of any international banking transaction and owned
30 by a banking organization.

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1 (i) (j) Units of a unit investment trust organized 2 under an agreement or declaration of trust and registered 3 under the Investment Company Act of 1940, as amended, whose 4 portfolio of assets consists solely of assets exempt under 5 this section. б (j)(k) Real estate mortgage investment conduits 7 (REMIC) that are directly or indirectly secured by or payable 8 from notes and obligations that are in turn secured by a 9 mortgage, deed of trust, or other lien upon real property 10 situated in or outside of the state, including but not limited 11 to mortgage pools, participations, and derivatives and are held as investments by banks or savings associations in 12 13 compliance with regulatory agency guidelines. This paragraph 14 expires July 1, 2000. 15 (k) One-third of the accounts receivable arising in the ordinary course of a trade or business which are owned, 16 17 controlled, or managed by a taxpayer on January 1, 1999; two-thirds of the accounts receivable owned, controlled, or 18 19 managed by a taxpayer on January 1, 2000; and all of such accounts receivable owned, controlled, or managed by a 20 taxpayer on January 1, 2001. This exemption does not apply to 21 accounts receivable which arise outside the taxpayer's 22 ordinary course of trade or business. For the purposes of this 23 24 chapter, the term "accounts receivable" means a business debt 25 that is owed by another in the taxpayer's ordinary course of trade or business and is not supported by negotiable 26 27 instruments. Accounts receivable include, but are not limited 28 to, credit and charge card receivables, margin receivables, 29 inventory or other floor plan financing, lease payments past 30 due, conditional sales contracts, and financing lease

31 contracts.

1 (5) Every bank and savings association, as defined in s. 220.62, for taxes due before July 1, 1999, is exempt from 2 3 .5 mill of the tax imposed by s. 199.032 and, for taxes due on or after July 1, 1999, is exempt from the tax imposed by s. 4 5 199.032. б (8) Every insurer, as defined in s. 624.03, whether 7 the insurer is authorized or unauthorized as defined in s. 8 624.09, is exempt from the tax imposed by s. 199.032. Sections 199.104 and 220.68, Florida 9 Section 5. 10 Statutes, are repealed. 11 Section 6. Subsections (3) and (4) of section 199.282, Florida Statutes, are amended to read: 12 199.282 Penalties for violation of this chapter .--13 (3)(a) If any annual or nonrecurring tax is not paid 14 by the due date, a delinquency penalty shall be charged. The 15 delinquency penalty shall be 10 percent of the delinquent tax 16 17 for each calendar month or portion thereof from the due date until paid, up to a limit of 50 percent of the total tax not 18 19 timely paid. 20 (b) If any annual tax return required by this chapter 21 is not filed by the due date, a penalty of 10 30 percent of the tax due with the return shall be charged for each calendar 22 month or portion thereof during which the return remains 23 24 unfiled, up to a limit of 50 percent of the total tax due for 25 each year or portion of the year during which the return remains unfiled. 26 27 28 For any penalty assessed under this subsection, the combined 29 total for all penalties assessed under paragraphs (a) and (b) 30 shall not exceed 10 percent per calendar month, up to a limit 31 of 50 percent of the total tax due.

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1	(4) If an annual tax return is filed and property is
2	either omitted from it or undervalued, then a specific penalty
3	shall be charged. The specific penalty shall be $10$ $30$ percent
4	of the tax attributable to each omitted item or to each
5	undervaluation. No delinquency or late filing penalty shall be
6	charged with respect to any undervaluation.
7	Section 7. Subsection (3) of section 199.292, Florida
8	Statutes, is amended to read:
9	199.292 Disposition of intangible personal property
10	taxesAll intangible personal property taxes collected
11	pursuant to this chapter shall be placed in a special fund
12	designated as the "Intangible Tax Trust Fund." The fund shall
13	be disbursed as follows:
14	(3) An amount equal to $35.7$ $33.5$ percent of the
15	remaining intangible personal property taxes collected shall
16	be transferred to the Revenue Sharing Trust Fund for Counties.
17	An amount equal to $64.3$ $66.5$ percent of the remaining taxes
18	collected shall be transferred to the General Revenue Fund of
19	the state.
20	Section 8. Subsection (10) of section 220.02, Florida
21	Statutes, is amended to read:
22	220.02 Legislative intent
23	(10) It is the intent of the Legislature that credits
24	against either the corporate income tax or the franchise tax
25	be applied in the following order: those enumerated in s.
26	<del>220.68,</del> those enumerated in s. 631.719(1), those enumerated in
27	s. 631.705, those enumerated in s. 220.18, those enumerated in
28	s. 631.828, those enumerated in s. 220.181, those enumerated
29	in s. 220.183, those enumerated in s. 220.182, those
30	enumerated in s. 220.1895, those enumerated in s. 221.02,
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1 those enumerated in s. 220.184, those enumerated in s. 2 220.186, and those enumerated in s. 220.188. 3 Section 9. Subsection (4) of section 213.053, Florida 4 Statutes, is amended to read: 5 213.053 Confidentiality and information sharing .-б (4) Nothing contained in this section shall prevent 7 the department from publishing statistics so classified as to 8 prevent the identification of particular accounts, reports, 9 declarations, or returns or prevent the department from 10 disclosing to the Comptroller the names and addresses of those 11 taxpayers who have claimed an exemption pursuant to s. 199.185(1)(i) or a deduction pursuant to s. 220.63(5). 12 Section 10. Section 213.054, Florida Statutes, is 13 amended to read: 14 213.054 Persons claiming tax exemptions or deductions; 15 annual report. -- The Department of Revenue shall be responsible 16 17 for monitoring the utilization of tax exemptions and tax 18 deductions authorized pursuant to chapter 81-179, Laws of 19 Florida. On or before September 1 of each year, the 20 department shall report to the Comptroller the names and 21 addresses of all persons who have claimed an exemption 22 pursuant to s. 199.185(1)(i) or a deduction pursuant to s. 23 220.63(5). 24 Section 11. Subsections (4), (7), and (8) of section 25 624.509, Florida Statutes, are amended to read: 26 624.509 Premium tax; rate and computation .--27 (4) The intangible tax imposed under chapter 199, The 28 income tax imposed under chapter 220, and the emergency excise 29 tax imposed under chapter 221 which are paid by any insurer 30 shall be credited against, and to the extent thereof shall 31 discharge, the liability for tax imposed by this section for 15

1 the annual period in which such tax payments are made. As to 2 any insurer issuing policies insuring against loss or damage 3 from the risks of fire, tornado, and certain casualty lines, the tax imposed by this section, as intended and contemplated 4 5 by this subsection, shall be construed to mean the net amount б of such tax remaining after there has been credited thereon 7 such gross premium receipts tax as may be payable by such 8 insurer in pursuance of the imposition of such tax by any 9 incorporated cities or towns in the state for firefighters' 10 relief and pension funds and police officers' retirement funds 11 maintained in such cities or towns, as provided in and by relevant provisions of the Florida Statutes. For purposes of 12 this subsection, payments of estimated income tax under 13 chapter 220 and of estimated emergency excise tax under 14 chapter 221 shall be deemed paid either at the time the 15 insurer actually files its annual returns under chapter 220 or 16 17 at the time such returns are required to be filed, whichever 18 first occurs, and not at such earlier time as such payments of 19 estimated tax are actually made.

20 (7) Credits and deductions against the tax imposed by 21 this section shall be taken in the following order: deductions for assessments made pursuant to s. 440.51; credits for taxes 22 paid under ss. 175.101 and 185.08; credits for income taxes 23 24 paid under chapter 220, the emergency excise tax paid under chapter 221 and the credit allowed under subsection (5), as 25 these credits are limited by subsection (6); credits for 26 27 intangible taxes paid under chapter 199; all other available credits and deductions. 28

(8) From and after July 1, 1980, the premium tax
authorized by this section shall not be imposed upon receipts
of annuity premiums or considerations paid by holders in this

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1	state <del>and from and after July 1, 1991, the intangible tax</del>
2	imposed by chapter 199 shall not be imposed on assets equal to
3	the statutory legal reserves of annuity products maintained by
4	insurance companies on behalf of their holders if the tax
5	savings derived are credited to the annuity holders. Upon
6	request by the Department of Revenue, any insurer availing
7	itself of this provision shall submit to the department
8	evidence which establishes that the tax savings derived have
9	been credited to annuity holders. As used in this subsection,
10	the term "holders" shall be deemed to include employers
11	contributing to an employee's pension, annuity, or
12	profit-sharing plan.
13	Section 12. For tax years beginning on or after
14	January 1, 1999, no credit under section 624.509(4), Florida
15	Statutes, or section 220.68, Florida Statutes, shall be
16	available for intangible tax imposed under chapter 199,
17	Florida Statutes.
18	Section 13. This act shall take effect July 1, 1998.
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2	LEGISLATIVE SUMMARY
3	Defines the terms "ministerial function" and "processing activity" for purposes of determining application of
4	intangible personal property taxes. Increases from \$5 to \$60 the minimum amount of annual intangible personal
5	property tax which a person may be required to pay. Specifies the taxable status of intangible personal
6	property held by a trust for which a bank or savings association acts as trustee or as an agent other than a
7	trustee, and provides responsibilities of Florida residents with a beneficial interest in a trust for which
8	a bank or savings association acts as trustee. Specifies the taxable status of assets purchased by, and property
9	managed by, an investment advisor. Deletes a provision relating to returns filed by banking organizations.
10	relating to returns rifed by banking organizations.
11	Provides an exemption from intangible personal property taxes for accounts receivable arising out of a trade or
12	business. Increases the present exemption from 0.5 mill of the annual tax for banks and savings associations to a
13	full exemption. Exempts insurers from the annual tax. Removes provisions relating to various credits and
14	exemptions.
15	Revises the penalty for late filing of an annual
16	delinquency and late filing. Revises the penalty for
17	omitting or undervaluing property on an annual return. Revises the distribution of intangible tax revenues.
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