1 A bill to be entitled 2 An act relating to counties; repealing s. 327, ch. 96-410, Laws of Florida, which provides 3 4 that once a small county meets the population 5 requirements and qualifies for programs under 6 ss. 40.015, 163.05, 163.3177, 163.3191, 7 212.055, 218.075, 218.65, 252.373, 265.2861, 403.706, and 403.7095, F.S., it shall retain 8 9 that qualification until it exceeds a 10 population of 75,000; amending the following provisions to increase from 50,000 to 75,000 11 12 the maximum population limit to qualify as a small county: s. 163.05, F.S., which 13 14 establishes a technical assistance program for 15 small counties; s. 163.3177, F.S., which provides that certain elements of a local 16 17 government comprehensive plan are optional for 18 small counties; s. 163.3191, F.S., which 19 authorizes the state land planning agency to 20 enter into agreements with small counties to 21 focus on selected issues or elements when 22 updating their comprehensive plans; s. 165.061, 23 F.S., which provides population requirements for incorporation of municipalities in small 24 counties; s. 212.055, F.S., which authorizes 25 26 certain small counties to use proceeds of the 27 local government infrastructure surtax for 28 long-term maintenance costs associated with 29 landfill closure; s. 218.075, F.S., which 30 authorizes the Department of Environmental Protection and water management districts to

1 waive or reduce permit processing fees for 2 small counties under certain conditions; s. 252.373, F.S., which provides criteria small 3 4 counties must meet to qualify for funds from 5 the Emergency Management, Preparedness, and 6 Assistance Trust Fund; s. 288.063, F.S., which 7 provides that certain small counties are qualified for contracts with the Office of 8 9 Tourism, Trade, and Economic Development for 10 transportation projects; s. 288.065, F.S., which provides for loans to small counties from 11 the Rural Community Development Revolving Loan 12 13 Fund; s. 373.441, F.S., which requires consideration of special provisions when an 14 15 environmental resource permit program is delegated to small counties; s. 394.467, F.S., 16 17 which provides special requirements for 18 recommendation of involuntary placement of 19 patients in small counties; s. 403.4131, F.S., which encourages a regional approach to litter 20 21 control and prevention programs in small 22 counties; s. 403.706, F.S., which authorizes 23 small counties to provide their residents with the opportunity to recycle in lieu of achieving 24 25 solid waste reduction goals; s. 403.719, F.S., 26 which provides use of waste tire grants by 27 small counties; s. 403.973, F.S., which 28 provides for expediting permit review and for 29 technical assistance for certain projects in 30 small counties; and s. 468.609, F.S., which provides special requirements relating to

1 certification of employees of small counties as 2 building code administrator, plans examiner, or inspector; amending s. 403.7061, F.S., to 3 conform; amending s. 218.65, F.S., relating to 4 5 emergency and supplemental distributions from the Local Government Half-cent Sales Tax 6 7 Clearing Trust Fund; revising the population 8 limitation for purposes of provisions which 9 exempt small counties from certain criteria 10 imposed to qualify for an emergency distribution; deleting a requirement that a 11 county must be eligible for an emergency 12 13 distribution in order to qualify for a 14 supplemental distribution; amending ss. 259.032 15 and 373.59, F.S.; removing a requirement that small counties levy a specified millage or 16 17 suffer a specified percentage of tax loss in 18 order to receive payments in lieu of taxes from 19 funds in the Conservation and Recreation Lands Trust Fund or Water Management Lands Trust Fund 20 21 for tax losses incurred as a result of 22 acquisitions under the Florida Preservation 23 2000 Program; amending s. 403.7095, F.S.; revising the population limitation for purposes 24 25 of provisions which authorize annual solid 26 waste and recycling grants to small counties 27 and deleting the expiration date for such 28 grants; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

Section 1. <u>Section 327 of chapter 96-410, Laws of</u> Florida, is hereby repealed.

Section 2. Subsection (3) of section 163.05, Florida Statutes, 1996 Supplement, is amended to read:

163.05 Small County Technical Assistance Program. --

(3) The purpose of this section is to provide technical assistance to small counties to enable them to implement workable solutions to financial and administrative problems. As used in this section, "small county" means a county that has a population of 75,000 50,000 or less.

Section 3. Paragraph (i) of subsection (6) of section 163.3177, Florida Statutes, 1996 Supplement, is amended to read:

163.3177 Required and optional elements of comprehensive plan; studies and surveys.--

- (6) In addition to the requirements of subsections
 (1)-(5), the comprehensive plan shall include the following
 elements:
- (i) The optional elements of the comprehensive plan in paragraphs (7)(a) and (b) are required elements for those municipalities units of local government having populations greater than 50,000, and those counties having populations greater than 75,000, as determined under s. 186.901.

Section 4. Paragraph (a) of subsection (12) of section 163.3191, Florida Statutes, 1996 Supplement, is amended to read:

163.3191 Evaluation and appraisal of comprehensive plan.--

(12)(a) The state land planning agency may enter into a written agreement with a municipality of fewer than 5,000 residents or a county with fewer than 5,000 residents

so that such a jurisdiction may focus planning resources on selected issues or elements when updating its plan, if the local government includes such a request in its report and the agency approves the request. Approval of the request does not authorize the local government to repeal or render ineffective any existing portion or element of its local plan.

Section 5. Paragraph (b) of subsection (1) of section 165.061, Florida Statutes, is amended to read:

165.061 Standards for incorporation, merger, and dissolution.--

- (1) The incorporation of a new municipality, other than through merger of existing municipalities, must meet the following conditions in the area proposed for incorporation:
- (b) It must have a total population, as determined in the latest official state census, special census, or estimate of population, in the area proposed to be incorporated of at least 1,500 persons in counties with a population of <u>75,000 or</u> less than <u>50,000</u>, and of at least 5,000 population in counties with a population of more than <u>75,000</u> <u>50,000</u>.

Section 6. Paragraph (d) of subsection (2) of section 212.055, Florida Statutes, 1996 Supplement, is amended to read:

212.055 Discretionary sales surtaxes; legislative intent; authorization and use of proceeds.—It is the legislative intent that any authorization for imposition of a discretionary sales surtax shall be published in the Florida Statutes as a subsection of this section, irrespective of the duration of the levy. Each enactment shall specify the types of counties authorized to levy; the rate or rates which may be imposed; the maximum length of time the surtax may be imposed, if any; the procedure which must be followed to secure voter

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approval, if required; the purpose for which the proceeds may be expended; and such other requirements as the Legislature may provide. Taxable transactions and administrative procedures shall be as provided in s. 212.054.

- (2) LOCAL GOVERNMENT INFRASTRUCTURE SURTAX. --
- (d)1. The proceeds of the surtax authorized by this subsection and any interest accrued thereto shall be expended by the school district or within the county and municipalities within the county, or, in the case of a negotiated joint county agreement, within another county, to finance, plan, and construct infrastructure and to acquire land for public recreation or conservation or protection of natural resources and to finance the closure of county-owned or municipally owned solid waste landfills that are already closed or are required to close by order of the Department of Environmental Protection. Any use of such proceeds or interest for purposes of landfill closure prior to July 1, 1993, is ratified. Neither the proceeds nor any interest accrued thereto shall be used for operational expenses of any infrastructure, except that any county with a population of less than 75,000 50,000 that is required to close a landfill by order of the Department of Environmental Protection may use the proceeds or any interest accrued thereto for long-term maintenance costs associated with landfill closure. Counties, as defined in s. 125.011(1), may, in addition, use the proceeds to retire or service indebtedness incurred for bonds issued prior to July 1, 1987, for infrastructure purposes.
 - 2. For the purposes of this paragraph,
 "infrastructure" means:
- a. Any fixed capital expenditure or fixed capital outlay associated with the construction, reconstruction, or

improvement of public facilities which have a life expectancy of 5 or more years and any land acquisition, land improvement, design, and engineering costs related thereto.

b. A fire department vehicle, an emergency medical service vehicle, a sheriff's office vehicle, a police department vehicle, or any other vehicle, and such equipment necessary to outfit the vehicle for its official use or equipment that has a life expectancy of at least 5 years.

Section 7. Section 218.075, Florida Statutes, is amended to read:

218.075 Reduction or waiver of permit processing fees.—Notwithstanding any other provision of law, the Department of Environmental Protection and the water management districts shall reduce or waive permit processing fees for counties with a population of 75,000 50,000 or less and municipalities with a population of 25,000 or less, or any county or municipality not included within a metropolitan statistical area. Fee reductions or waivers shall be approved on the basis of fiscal hardship or environmental need for a particular project or activity. The governing body must certify that the cost of the permit processing fee is a fiscal hardship due to one of the following factors:

- (1) Per capita taxable value is less than the statewide average for the current fiscal year;
- (2) Percentage of assessed property value that is exempt from ad valorem taxation is higher than the statewide average for the current fiscal year;
- (3) Any condition specified in s. 218.503, that determines a state of financial emergency;
- (4) Ad valorem operating millage rate for the current fiscal year is greater than 8 mills; or

(5) A financial condition that is documented in annual financial statements at the end of the current fiscal year and indicates an inability to pay the permit processing fee during that fiscal year.

The permit applicant must be the governing body of a county or municipality or a third party under contract with a county or municipality and the project for which the fee reduction or waiver is sought must serve a public purpose. If a permit processing fee is reduced, the total fee shall not exceed \$100.

Section 8. Paragraph (a) of subsection (2) and paragraph (a) of subsection (7) of section 218.65, Florida Statutes, 1996 Supplement, are amended to read:

218.65 Emergency distribution.--

- (2) The Legislature hereby finds and declares that a fiscal emergency exists in any county which meets the criteria specified in paragraph (a), if applicable, and the criterion specified in paragraph (b):
- (a) If the county has a population of $\frac{75,000}{50,000}$ or above:
- 1. In any year from 1977 to 1981, inclusive, the value of net new construction and additions placed on the tax roll for that year was less than 2 percent of the taxable value for school purposes on the roll for that year, exclusive of such net value; or
- 2. The percentage increase in county taxable value from 1979 to 1980, 1980 to 1981, or 1981 to 1982 was less than 3 percent.
- (7)(a) Any county eligible for an emergency
 distribution pursuant to this section the inmate population of

which in any year is greater than 7 percent of the total population of the county is eligible for a supplemental distribution for that year from funds expressly appropriated therefor. At the beginning of each fiscal year, the Department of Revenue shall calculate a supplemental allocation for each eligible county equal to the current per capita limitation pursuant to subsection (4) times the inmate population of the county. If moneys appropriated for distribution pursuant to this section for the current year are less than the sum of supplemental allocations, each eligible county shall receive a share of the appropriated amount proportional to its supplemental allocation. Otherwise, each shall receive an amount equal to its supplemental allocation.

Section 9. Paragraph (a) of subsection (3) of section

252.373 Allocation of funds; rules.--

252.373, Florida Statutes, is amended to read:

- (3) The department shall allocate funds from the Emergency Management, Preparedness, and Assistance Trust Fund to local emergency management agencies and programs pursuant to criteria specified in rule. Such rules shall include, but are not limited to:
- (a) Requiring that, at a minimum, a local emergency management agency either:
- 1. Have a program director who works at least 40 hours a week in that capacity; or
- 2. If the county has fewer than 75,000 50,000 population or is party to an interjurisdictional emergency management agreement entered into pursuant to s. 252.38(3)(b), that is recognized by the Governor by executive order or rule, have an emergency management coordinator who works at least 20 hours a week in that capacity.

Section 10. Paragraph (b) of subsection (12) of section 259.032, Florida Statutes, 1996 Supplement, is amended to read:

259.032 Conservation and Recreation Lands Trust Fund; purpose.--

(12)

- (b) Payment in lieu of taxes shall be available:
- 1. To counties which levy an ad valorem tax of at least 9 mills or the amount of the tax loss from all completed Preservation 2000 acquisitions in the county exceeds 0.01 percent of the county's total taxable value, and have a population of 75,000 or less, and
- 2. To counties with a population of less than 100,000 which contain all or a portion of an area of critical state concern designated pursuant to chapter 380 and to local governments within such counties.

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For the purposes of this paragraph, "local government" includes municipalities, the county school board, mosquito control districts, and any other local government entity which levies ad valorem taxes, with the exception of a water management district.

Section 11. Paragraph (b) of subsection (14) of section 373.59, Florida Statutes, 1996 Supplement, is amended to read:

373.59 Water Management Lands Trust Fund.--

27 (14)

(b) Payment in lieu of taxes shall be available to counties with a for each year in which the levy of ad valorem tax is at least 9 mills or the amount of the tax loss from all completed Preservation 2000 acquisitions in the county exceeds

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0.01 percent of the county's total taxable value, and the population of is 75,000 or less, and to counties with a population of less than 100,000 which contain all or a portion of an area of critical state concern designated pursuant to chapter 380.

Section 12. Subsection (3) of section 288.063, Florida Statutes, 1996 Supplement, is amended to read:

288.063 Contracts for transportation projects.--

(3) With respect to any contract executed pursuant to this section, the term "transportation project" means a transportation facility as defined in s. 334.03(31) which is necessary in the judgment of the Office of Tourism, Trade, and Economic Development to facilitate the economic development and growth of the state. Except for applications received prior to July 1, 1996, such transportation projects shall be approved only as a consideration to attract new employment opportunities to the state or expand or retain employment in existing companies operating within the state, or to allow for the construction or expansion of a state or federal correctional facility in a county with a population of 75,000 50,000 or less that creates new employment opportunities or expands or retains employment in the county. The Office of Tourism, Trade, and Economic Development shall institute procedures to ensure that small and minority businesses have equal access to funding provided under this section. Funding for approved transportation projects may include any expenses, other than administrative costs and equipment purchases specified in the contract, necessary for new, or improvement to existing, transportation facilities. Section 13. Subsection (2) of section 288.065, Florida

Statutes, 1996 Supplement, is amended to read:

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288.065 Rural Community Development Revolving Loan Fund.--

The program shall provide for long-term loans, loan guarantees, and loan loss reserves to units of local governments within counties with populations less than 75,000 50,000, or any county that has a population of 100,000 or less and is contiguous to a county with a population less than 75,000 50,000, as determined by the most recent official estimate pursuant to s. 186.901, residing in incorporated and unincorporated areas of the county. Requests for loans shall be made by application to the Office of Tourism, Trade, and Economic Development. Loans shall be made pursuant to agreements specifying the terms and conditions agreed to between the local government and the Office of Tourism, Trade, and Economic Development. The loans shall be the legal obligations of the local government. All repayments of principal and interest shall be returned to the loan fund and made available for loans to other applicants.

Section 14. Paragraph (g) of subsection (1) of section 373.441, Florida Statutes, is amended to read:

373.441 Role of counties, municipalities, and local pollution control programs in permit processing.--

- (1) The department in consultation with the water management districts shall, by December 1, 1994, adopt rules to guide the participation of counties, municipalities, and local pollution control programs in an efficient, streamlined permitting system. Such rules shall seek to increase governmental efficiency, shall maintain environmental standards, and shall include consideration of the following:
- (g) Special provisions under which the environmental resource permit program may be delegated to counties $\underline{\text{with}}$

populations of 75,000 or less, or municipalities with, or local pollution control programs serving, populations of 3 50,000 or less; and Section 15. Subsection (2) of section 394.467, Florida 4 5 Statutes, 1996 Supplement, is amended to read: 6 394.467 Involuntary placement.--7 (2) ADMISSION TO A TREATMENT FACILITY. -- A patient may be retained by a receiving facility or involuntarily placed in 8 9 a treatment facility upon the recommendation of the administrator of a receiving facility where the patient has 10 been examined and after adherence to the notice and hearing 11 procedures provided in s. 394.4599. The recommendation must be 12 13 supported by the opinion of a psychiatrist and the second 14 opinion of a clinical psychologist or another psychiatrist, 15 both of whom have personally examined the patient within the preceding 72 hours, that the criteria for involuntary 16 17 placement are met. However, in counties of less than 75,000 18 50,000 population, if the administrator certifies that no 19 psychiatrist or clinical psychologist is available to provide 20 the second opinion, such second opinion may be provided by a 21 licensed physician with postgraduate training and experience 22 in diagnosis and treatment of mental and nervous disorders or 23 by a psychiatric nurse. Such recommendation shall be entered on an involuntary placement certificate, which certificate 24 25 shall authorize the receiving facility to retain the patient pending transfer to a treatment facility or completion of a 26 27 hearing. 28 Section 16. Subsection (5) of section 403.4131, Florida Statutes, is amended to read: 29 30 403.4131 "Keep Florida Beautiful, Incorporated"; 31 placement of signs.--

(5) Each county is encouraged to initiate a litter control and prevention program or to expand upon its existing The department shall establish a system of grants for municipalities and counties to implement litter control and prevention programs. In addition to the activities described in subsection (1), such grants shall at a minimum be used for litter cleanup, grassroots educational programs involving litter removal and prevention, and the placement of litter and recycling receptacles. Counties are encouraged to form working public private partnerships as authorized under this section to implement litter control and prevention programs at the community level. The grants authorized pursuant to this section shall be incorporated as part of the recycling and education grants. Counties that have a population under 75,000 50,000 are encouraged to develop a regional approach to administering and coordinating their litter control and prevention programs.

Section 17. Paragraph (d) of subsection (4) of section 403.706, Florida Statutes, is amended to read:

403.706 Local government solid waste responsibilities.--

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- (d) A county with a population of 75,000 50,000 or less may provide its residents with the opportunity to recycle in lieu of achieving the goal set forth in paragraph (a). For the purposes of this subsection, the "opportunity to recycle" means that the county:
- 1.a. Provides a system for separating and collecting recyclable materials prior to disposal that is located at a solid waste management facility or solid waste disposal area; or

b. Provides a system of places within the county for collection of source-separated recyclable materials.

2. Provides a public education and promotion program that is conducted to inform its residents of the opportunity to recycle, encourages source separation of recyclable materials, and promotes the benefits of reducing, reusing, recycling, and composting materials.

If a county with a population of 75,000 50,000 or less decides to provide the opportunity to recycle in lieu of achieving the goal set forth in paragraph (a), the county shall notify the department by October 1, 1993, of such decision, and shall provide the department with a description of how the county intends to provide the opportunity to recycle. The department shall take into consideration the description provided by the county in determining the amount of grant moneys to be provided to the county pursuant to s. 403.7095.

Section 18. Paragraph (c) of subsection (3) of section 403.7061, Florida Statutes, is amended to read:

403.7061 Requirements for review of new waste-to-energy facility capacity by the Department of Environmental Protection.--

- (3) An applicant must provide reasonable assurance that the construction of a new waste-to-energy facility or the expansion of an existing waste-to-energy facility will comply with the following subsections:
- (c) The county in which the facility is located will achieve the 30-percent waste reduction goal set forth in s. 403.706(4) by the time the facility begins operation. For the purposes of this section, the provisions of s. 403.706(4)(d)

for counties with populations of $\overline{75,000}$ $\overline{50,000}$ or less do not apply.

Section 19. Paragraph (a) of subsection (7) of section 403.7095, Florida Statutes, is amended to read:

403.7095 Solid waste management grant program. --

(7)(a) Annual solid waste and recycling grants shall be available to counties with populations of fewer than 75,000 50,000. The sum of \$50,000 shall be available annually to each eligible county from the Solid Waste Management Trust Fund through 1996. These grants shall be made by October 1 of each year to any county applying to the department prior to August 1 of any given year.

Section 20. Paragraph (i) of subsection (1) of section 403.719, Florida Statutes, is amended to read:

403.719 Waste tire grants.--

- (1) The department shall administer a program to make grants to counties that seek, individually or collectively, to:
- (i) Counties with populations less than 75,000 = 50,000 may use waste tire grants for any solid waste related purpose; or

Section 21. Subsections (2) and (9) of section 403.973, Florida Statutes, 1996 Supplement, are amended to read:

403.973 Expedited permitting.--

(2) The Governor, through the Office of Tourism, Trade, and Economic Development, shall direct the creation of regional permit action teams, for the purpose of expediting review of permit applications submitted by businesses creating at least 100 jobs, or the creation of at least 50 jobs if the project is located in an enterprise zone, in a county having a

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population of less than 75,000 50,000 or in a county having a population of less than 100,000 which is contiquous to a county having a population of less than 75,000 50,000, as determined by the most recent decennial census, residing in incorporated and unincorporated areas of the county. Jobs are defined as full-time equivalent positions not including construction jobs. The regional teams shall be established through the execution of memoranda of agreement between the office and the respective heads of the Departments of Environmental Protection, Community Affairs, Transportation, and Agriculture and Consumer Services, the Game and Fresh Water Fish Commission, appropriate regional planning councils, and any appropriate water management districts. The memoranda of agreement should also accommodate participation in this expedited process by local governments and federal agencies as circumstances warrant.

Development, working with the Rural Economic Development
Initiative and the teams established through the memoranda of agreement, shall provide technical assistance in preparing permits for counties having a population of less than 75,000 50,000 residents, or counties having less than 100,000 residents which are contiguous to counties having less than 75,000 50,000 residents. Additional assistance may include, but not be limited to, guidance in land development regulations and permitting processes, working cooperatively with state, regional, and local entities to identify areas within these counties which may be suitable or adaptable for preclearance review of specified types of land uses and other activities requiring permits.

1 Section 22. Paragraph (b) of subsection (7) of section 2 468.609, Florida Statutes, is amended to read: 3 468.609 Administration of this part; standards for 4 certification; additional categories of certification. --5 (7) 6 (b) Any individual who holds a valid certificate 7 issued by the Southern Building Code Congress International, the Building Officials Association of Florida, the South 8 9 Florida Building Code (Dade and Broward), or the Council of 10 American Building Officials certification programs, or who has been approved for certification under one of those programs 11 not later than October 1, 1995, shall be deemed to have 12 13 satisfied the requirements for receiving a standard 14 certificate in the corresponding category prescribed by this 15 part. Employees of counties with a population of less than $75,000 \frac{50,000}{}$, or employees of municipalities with a 16 17 population of less than 3,500, shall be deemed to have 18 satisfied the requirements for standard certification where 19 such employee is approved for certification under one of the 20 programs set forth in this paragraph not later than October 1, 21 1998. 22 Section 23. This act shall take effect July 1, 1997. 23 24 25 26 27 28 29

HOUSE SUMMARY Repeals provisions enacted in 1996 that specify that if a county meets the required 50,000 population limit, thus qualifying as a "small county" and becoming eligible for specified special programs, it shall remain qualified for those programs until it exceeds a population of 75,000. Amends various provisions which provide special programs or requirements for small counties, to increase the maximum population for such counties from 50,000 to These provisions relate to:
A technical assistance program.
Required elements of the local comprehensive 75,000. plan and requirements for updating plans.
3. Incorporation of municipalities. Use of local government infrastructure surtax revenues. 5. Reduction or waiver of environmental permit processing fees, delegation of certain permit programs, and expediting permit review for certain projects.
6. Qualification for loans from the Emergency Management, Preparedness, and Assistance Trust Fund and Rural Community Development Revolving Loan Fund and for certain transportation projects assistance certain transportation project assistance.
7. Recommendation for involuntary placement of patients.
8. Litter control programs, recycling, and use of waste tire grants.
9. Certification of building code administrators. Revises the population limitation with respect to emergency distributions from the Local Government Half-cent Sales Tax Clearing Trust Fund and deletes the requirement that a county must be eligible for an emergency distribution in order to qualify for a supplemental distribution. Removes a requirement that small counties levy a specified millage or suffer a specified percentage of tax loss in order to receive payments in lieu of taxes for tax losses incurred as a result of acquisitions under the Florida Preservation 2000 Program. Revises the population limitation with respect to solid waste and recycling grants to small counties and deletes the expiration date for such grants.