By the Committee on Community Affairs and Senator Dyer

316-2124A-98

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A bill to be entitled An act relating to the Department of Community Affairs; amending s. 20.18, F.S.; renaming the Division of Resource Planning and Management; amending s. 163.3164, F.S.; defining the term "optional sector plan"; amending s. 163.3171, F.S.; inserting a cross-reference; amending s. 163.3180, F.S.; modifying de minimis standards for transportation concurrency; amending s. 163.3184, F.S.; inserting cross-references; requiring the department to maintain specified documents dealing with amendments to local comprehensive plans; amending s. 163.3187, F.S.; prohibiting local governments from amending comprehensive plans until after adoption of an evaluation and appraisal report; providing that a comprehensive plan amendment is not required for the renovation, expansion, or addition to a marine exhibition park complex under certain circumstances; amending s. 163.3191, F.S.; revising the requirements for evaluation and appraisal reports; creating s. 163.3245, F.S.; authorizing the adoption of optional sector plans under certain circumstances; providing for agreements with the Department of Community Affairs; providing for contents; amending s. 171.044, F.S.; requiring a municipality to notify the county of annexation ordinances; amending ss. 186.507, 186.508, 186.511, F.S.; revising responsibilities of the Executive Office of the

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CODING: Words stricken are deletions; words underlined are additions.

1 Governor relating to strategic regional policy plans; amending ss. 186.003, 186.007, 186.008, 2 3 186.009, F.S.; deleting references to the state land development plan; creating a committee to 4 5 be appointed by the Governor to review the 6 state comprehensive plan; amending s. 288.975, 7 F.S.; redefining the term "regional policy plan"; revising criteria for military base 8 9 reuse plans; amending s. 288.980, F.S.; 10 providing revised standards for military base 11 retention; providing conditions for the award of grants by the Office of Tourism, Trade, and 12 Economic Development; amending s. 380.06, F.S.; 13 deleting reference to the state land 14 development plan; adding day care facilities as 15 an issue in the development-of-regional-impact 16 17 review process; amending s. 380.061, F.S.; deleting a consistency requirement for certain 18 19 Florida Quality Developments; amending s. 20 380.065, F.S.; deleting a reference to the state land development plan; amending s. 21 380.23, F.S.; adding an element to federal 22 consistency review; creating the Transportation 23 24 and Land Use Study Committee; requiring the 25 committee to report to the Governor and the Legislature; repealing s. 380.031(17), F.S., 26 27 which defines the term "state land development 28 plan"; repealing s. 380.0555(7), F.S., which 29 provides for a resource planning and management 30 committee for the Apalachicola Bay Area; 31 repealing s. 380.06(14)(a), F.S., which

1 requires that development not interfere with 2 the state land development plan; providing for 3 severability; providing an effective date. 4 5 Be It Enacted by the Legislature of the State of Florida: 6 7 Section 1. Paragraph (c) of subsection (2) of section 8 20.18, Florida Statutes, is amended to read: 9 20.18 Department of Community Affairs. -- There is 10 created a Department of Community Affairs. 11 (2) The following units of the Department of Community 12 Affairs are established: 13 (c) Division of Community Resource Planning and 14 Management. Section 2. Subsection (31) is added to section 15 16 163.3164, Florida Statutes, to read: 17 163.3164 Definitions.--As used in this act: (31) "Optional sector plan" means an optional process 18 19 authorized by s. 163.3245 in which one of more local 20 governments by agreement with the state land planning agency are allowed to address development-of-regional impact issues 21 within certain designated geographic areas identified in the 22 local comprehensive plan as a means of fostering innovative 23 24 planning and development strategies in s. 163.3177(11)(a) and 25 (b), furthering the purposes of chapter 163, part II, and chapter 380, part I, reducing overlapping data and analysis 26 27 requirements, protecting regionally significant resources and 28 facilities, and addressing extra-jurisdictional impacts. 29 Section 3. Subsection (4) of section 163.3171, Florida Statutes, is amended to read: 30 31 163.3171 Areas of authority under this act.--

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1 (4) The state land planning agency and a local
2 government shall have the power to enter into agreements with
3 each other and to agree together to enter into agreements with
4 a landowner, developer, or governmental agency as may be
5 necessary or desirable to effectuate the provisions and
6 purposes of s. 163.3177(6)(h) and (11)(a), (b), and (c), and
7 s. 163.3245.

Section 4. Subsection (6) of section 163.3180, Florida Statutes, is amended to read:

163.3180 Concurrency.--

(6) The Legislature finds that a de minimis impact is consistent with this part. A de minimis impact is an impact that would not affect more than 1 percent of the maximum volume at the adopted level of service of the affected transportation facility as determined by the local government. No impact will be de minimis if the sum of existing roadway volumes and the projected volumes from approved projects on a transportation facility it would exceed 110 percent of the maximum volume at the adopted level of service of the affected sum of existing volumes and the projected volumes from approved projects on a transportation facility; provided however, that an impact of a single family home on an existing lot will constitute a de minimis impact on all roadways regardless of the level of the deficiency of the roadway. Local governments are encouraged to adopt methodologies to encourage de minimis impacts on transportation facilities within an existing urban service area. Further, no impact will be de minimis if it would exceed the adopted level of service standard of any affected designated hurricane evacuation routes.

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Section 5. Paragraph (b) of subsection (1) and subsections (2), (4), and (6) of section 163.3184, are amended to read:

163.3184 Process for adoption of comprehensive plan or plan amendment.--

- (1) DEFINITIONS.--As used in this section:
- (b) "In compliance" means consistent with the requirements of ss. 163.3177, 163.3178, 163.3180, and 163.3245, with the state comprehensive plan, with the appropriate strategic regional policy plan, and with chapter 9J-5, Florida Administrative Code, where such rule is not inconsistent with chapter 163, part II and with the principles for guiding development in designated areas of critical state concern.
- (2) COORDINATION. -- Each comprehensive plan or plan amendment proposed to be adopted pursuant to this part shall be transmitted, adopted, and reviewed in the manner prescribed in this section. The state land planning agency shall have responsibility for plan review, coordination, and the preparation and transmission of comments, pursuant to this section, to the local governing body responsible for the comprehensive plan. The state land planning agency shall maintain a single file concerning any proposed or adopted plan amendment submitted by a local government for any review under this section. Copies of all correspondence, papers, notes, memoranda, and other documents received or generated by the state land planning agency must be placed in the appropriate file. Paper copies of all electronic mail correspondence must be placed in the file. The file and its contents must be available for public inspection and copying as provided in chapter 119.

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- (4) INTERGOVERNMENTAL REVIEW. -- If review of a proposed comprehensive plan amendment is requested or otherwise initiated pursuant to subsection (6), the state land planning agency within 5 working days of determining that such a review will be conducted shall transmit a copy of the proposed plan amendment to various government agencies, as appropriate, for response or comment, including, but not limited to, the department, the Department of Transportation, the water management district, and the regional planning council, and, in the case of municipal plans, to the county land planning agency. These governmental agencies shall provide comments to the state land planning agency within 30 days after receipt of the proposed plan amendment. The appropriate regional planning council shall also provide its written comments to the state land planning agency within 30 days after receipt of the proposed plan amendment and shall specify any objections, recommendations for modifications, and comments of any other regional agencies to which the regional planning council may have referred the proposed plan amendment. Written comments submitted by the public within 30 days after notice of transmittal by the local government of the proposed plan amendment will be considered as if submitted by governmental agencies. All written agency and public comments must be made part of the file maintained under subsection (2).
 - (6) STATE LAND PLANNING AGENCY REVIEW. --
- (a) The state land planning agency shall review a proposed plan amendment upon request of a regional planning council, affected person, or local government transmitting the plan amendment if the request is received within 30 days after transmittal of the proposed plan amendment pursuant to subsection (3). The agency shall issue a report of its

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objections, recommendations, and comments regarding the proposed plan amendment. A regional planning council or affected person requesting a review shall do so by submitting a written request to the agency with a notice of the request to the local government and any other person who has requested notice.

- (b) The state land planning agency may review any proposed plan amendment regardless of whether a request for review has been made, if the agency gives notice to the local government, and any other person who has requested notice, of its intention to conduct such a review within 30 days of transmittal of the proposed plan amendment pursuant to subsection (3).
- (c) The state land planning agency, upon receipt of comments from the various government agencies, as well as written public comments, pursuant to subsection (4), shall have 30 days to review comments from the various government agencies along with a local government's comprehensive plan or plan amendment. During that period, the state land planning agency shall transmit in writing its comments to the local government along with any objections and any recommendations for modifications. When a federal, state, or regional agency has implemented a permitting program, the state land planning agency shall not require a local government to duplicate or exceed that permitting program in its comprehensive plan or to implement such a permitting program in its land development regulations. Nothing contained herein shall prohibit the state land planning agency in conducting its review of local plans or plan amendments from making objections, recommendations, and comments or making compliance determinations regarding densities and intensities consistent

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the report or addendum.

2 the state land planning agency shall only base its 3 considerations on written, and not oral, comments, from any 4 source. 5 The state land planning agency review shall 6 identify all written communications with the agency regarding 7 the proposed plan amendment. If the state land planning agency 8 does not issue such a review, it shall identify in writing to the local government all written communications received 30 9 days after transmittal. The written identification must 10 11 include a list of all documents received or generated by the agency, which list must be of sufficient specificity to enable 12 the documents to be identified and copies requested, if 13 14 desired, and the name of the person to be contacted to request copies of any identified document. The list of documents must 15 be made a part of the public records of the state land 16 17 planning agency. Section 6. Effective October 1, 1998, subsection (6) 18 19 of section 163.3187, Florida Statutes, is amended and subsection (8) is added to that section to read: 20 21 163.3187 Amendment of adopted comprehensive plan. --22 (6)(a) No local government may amend its comprehensive plan after the date established by the state land planning 23 24 agency rule for adoption submittal of its evaluation and 25 appraisal report unless it has submitted its report or addendum to the state land planning agency as prescribed by s. 26 163.3191, except for plan amendments described in paragraph 27

with the provisions of this part. In preparing its comments,

(a) Plan amendments to implement recommendations in

- plan after it has submitted its adopted evaluation and appraisal report and for a period of 1 year after the initial determination of sufficiency regardless of whether the report has been determined to be insufficient Plan amendments described in paragraph (1)(b).
- (c) A local government may not amend its comprehensive plan, except for plan amendments described in paragraph (1)(b), if the 1-year period after the initial sufficiency determination of the report has expired and the report has not been determined to be sufficient Plan amendments described in s. 163.3184(16)(d) to implement the terms of compliance agreements entered into before the date established for submittal of the report or addendum.
- (d) When the state land planning agency has determined that the report or addendum has sufficiently addressed all pertinent provisions of s. 163.3191, the local government may amend its comprehensive plan without the limitations imposed by paragraph (a) or paragraph (c)proceed with plan amendments in addition to those necessary to implement recommendations in the report or addendum.
- (e) Any plan amendment which a local government attempts to adopt in violation of paragraph (a) or paragraph (c) is invalid, but such invalidity may be overcome if the local government readopts the amendment and transmits the amendment to the state land planning agency pursuant to s. 163.3184(7) after the report is determined to be sufficient.
- (8) Notwithstanding any other provision of law, a comprehensive plan amendment shall not be required for any renovation, expansion, or addition to a marine exhibition park complex if the complex has been in continuous existence for at

least 30 years and is located on land composed of at least 25 contiguous acres and owned in fee simple by a county or 2 3 municipality. Such renovation, expansion, or addition may include recreational and educational uses, restaurants, gift 4 5 shops, marine or water amusements, environmentally related 6 theaters, and any other compatible uses. Such renovations, 7 expansions, or additions are hereby determined to be 8 consistent with the applicable adopted comprehensive plan. 9 Section 7. Effective October 1, 1998, section 10 163.3191, Florida Statutes, is amended to read: 11 (Substantial rewording of section. See s. 163.3191, F.S., for present text.) 12 13 163.3191 Evaluation and appraisal of comprehensive 14 plan.--(1) The planning program shall be a continuous and 15 ongoing process. Each local government shall adopt an 16 evaluation and appraisal report once every 7 years assessing 17 18 the progress in implementing the local government's 19 comprehensive plan. Furthermore, it is the intent of this 20 section that: (a) Adopted comprehensive plans be reviewed through 21 such evaluation process to respond to changes in state, 22 regional, and local policies on planning and growth management 23 24 and changing conditions and trends, to ensure effective 25 intergovernmental coordination, and to identify major issues regarding the community's achievement of its goals. 26 27 (b) After completion of the initial evaluation and appraisal report and any supporting plan amendments, each 28 29 subsequent evaluation and appraisal report must evaluate the 30 comprehensive plan in effect at the time of the initiation of 31 the evaluation and appraisal report process.

- (c) Local governments identify the major issues, if applicable, with input from state agencies, regional agencies, adjacent local governments, and the public in the evaluation and appraisal report process. It is also the intent of this section to establish minimum requirements for information to ensure predictability, certainty, and integrity in the growth management process. The report is intended to serve as a summary audit of the actions that a local government has undertaken and identify changes that it may need to make. The report should be based on the local government's analysis of major issues to further the community's goals consistent with statewide minimum standards. The report is not intended to require a comprehensive rewrite of the elements within the local plan, unless a local government chooses to do so.
- (2) The report shall present an evaluation and assessment of the comprehensive plan and shall contain appropriate statements to update the comprehensive plan, including, but not limited to, words, maps, illustrations, or other media, related to:
- (a) Population growth and changes in land area, including annexation, since the adoption of the original plan or the most recent update amendments.
 - (b) The extent of vacant and developable land.
- (c) The financial feasibility of implementing the comprehensive plan and of providing needed infrastructure to achieve and maintain adopted level of service standards and sustain concurrency management systems through the capital improvements element, as well as the ability to address infrastructure backlogs and meet the demands of growth on public services and facilities.

- (d) The location of existing development in relation
 to the location of development as anticipated in the original
 plan, or in the plan as amended by the most recent evaluation
 and appraisal report update amendments, such as within areas
 designated for urban growth.
 - (e) An identification of the major issues for the jurisdiction and, where pertinent, the potential social, economic, and environmental impacts.
 - (f) Relevant changes to the state comprehensive plan, the requirements of part II of chapter 163, the minimum criteria contained in Chapter 9J-5, Florida Administrative Code, and the appropriate strategic regional policy plan since the adoption of the original plan or the most recent evaluation and appraisal report update amendments.
 - (g) An assessment of whether the plan objectives within each element, as they relate to major issues, have been achieved. The report shall include, as appropriate, an identification as to whether unforeseen or unanticipated changes in circumstances have resulted in problems or opportunities with respect to major issues identified in each element and the social, economic, and environmental impacts of the issue.
 - (h) A brief assessment of successes and shortcomings related to each element of the plan.
 - (i) The identification of any actions or corrective measures, including whether plan amendments are anticipated to address the major issues identified and analyzed in the report. Such identification shall include, as appropriate, new population projections, new revised planning timeframes, a revised future conditions map or map series, an updated capital improvements element, and any new and revised goals,

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objectives, and policies for major issues identified within each element. This paragraph shall not require the submittal of the plan amendments with the evaluation and appraisal report.

- (j) A summary of the public participation program and activities undertaken by the local government in preparing the report.
- (3) Voluntary scoping meetings may be conducted by each local government or several local governments within the same county that agree to meet together. Joint meetings among all local governments in a county are encouraged. All scoping meetings shall be completed at least 1 year prior to the established adoption date of the report. The purpose of the meetings shall be to distribute data and resources available to assist in the preparation of the report, to provide input on major issues in each community that should be addressed in the report, and to advise on the extent of the effort for the components of subsection (2). If scoping meetings are held, the local government shall invite each state and regional reviewing agency, as well as adjacent and other affected local governments. A preliminary list of new data and major issues that have emerged since the adoption of the original plan, or the most recent evaluation and appraisal report based update amendments, should be developed by state and regional entities and involved local governments for distribution at the scoping meeting. For purposes of this subsection, a "scoping meeting" is a meeting conducted to determine the scope of review of the evaluation and appraisal report by parties to which the report relates.
- (4) The local planning agency shall prepare the evaluation and appraisal report and shall make recommendations

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to the governing body regarding adoption of the proposed report. The local planning agency shall prepare the report in conformity with its public participation procedures adopted as required by s. 163.3181. During the preparation of the proposed report and prior to making any recommendation to the governing body, the local planning agency shall hold at least one public hearing, with public notice, on the proposed report. At a minimum, the format and content of the proposed report shall include a table of contents, numbered pages, element headings, section headings within elements, a list of included tables, maps, and figures, a title and sources for all included tables, a preparation date, and the name of the preparer. Where applicable, maps shall include major natural and artificial geographic features, city, county, and state lines, and a legend indicating a north arrow, map scale, and the date.

- (5) Ninety days prior to the scheduled adoption date, the local government may provide a proposed evaluation and appraisal report to the state land planning agency and distribute copies to state and regional commenting agencies as prescribed by rule, adjacent jurisdictions, and interested citizens for review. All review comments, including comments by the state land planning agency, shall be transmitted to the local government and state land planning agency within 30 days after receipt of the proposed report.
- (6) The governing body, after considering the review comments and recommended changes, if any, shall adopt the evaluation and appraisal report by resolution or ordinance at a public hearing with public notice. The governing body shall adopt the report in conformity with its public participation procedures adopted as required by s. 163.3181. The local

three copies of the report, a transmittal letter indicating the dates of public hearings, and a copy of the adoption resolution or ordinance. The local government shall provide a copy of the report to the reviewing agencies which provided comments for the proposed report, or to all the reviewing agencies if a proposed report was not provided pursuant to subsection (5), including the adjacent local governments.

Within 60 days after receipt, the state land planning agency shall review the adopted report and make a preliminary sufficiency determination that shall be forwarded by the agency to the local government for its consideration. The state land planning agency shall issue a final sufficiency determination within 90 days after receipt of the adopted evaluation and appraisal report.

- is the preparation of a plan update that clearly and concisely achieves the purpose of this section. Toward this end, the sufficiency review of the state land planning agency shall concentrate on whether the evaluation and appraisal report sufficiently fulfills the components of subsection (2). If the state land planning agency determines that the report is insufficient, the governing body shall adopt a revision of the report and submit the revised report for review pursuant to subsection (6).
- (8) The state land planning agency may delegate the review of evaluation and appraisal reports, including all state land planning agency duties under subsections (4)-(7), to the appropriate regional planning council. When the review has been delegated to a regional planning council, any local government in the region may elect to have its report reviewed

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30 31 by the regional planning council rather than the state land planning agency. The state land planning agency shall by agreement provide for uniform and adequate review of reports and shall retain oversight for any delegation of review to a regional planning council.

The state land planning agency may establish a phased schedule for adoption of reports. The schedule shall provide each local government at least 7 years from plan adoption or last established adoption date for a report and shall allot approximately one-seventh of the reports to any 1 year. In order to allow the municipalities to use data and analyses gathered by the counties, the state land planning agency shall schedule municipal report adoption dates between 1 year and 18 months later than the report adoption date for the county in which those municipalities are located. A local government may adopt its report no earlier than 90 days prior to the established adoption date. Small municipalities which were scheduled by Chapter 9J-33, Florida Administrative Code, to adopt their evaluation and appraisal report after February 2, 1999, shall be rescheduled to adopt their report together with the other municipalities in their county as provided in this subsection.

plan based on the recommendations in the report and shall update the comprehensive plan based on the components of subsection (2), pursuant to the provisions of ss. 163.3184, 163.3187, and 163.3189. Amendments to update a comprehensive plan based on the evaluation and appraisal report shall be adopted within 18 months after the report is determined to be sufficient by the state land planning agency, except the state land planning agency may grant an extension for adoption of a

portion of such amendments. A request for an extension may be granted if the request will achieve better and more 2 3 coordinated planning results as determined by the state land planning agency, including, but not limited to, coordination 4 5 with the metropolitan planning organization planning program, 6 coordination of the preparation of an emergency management 7 plan, and other special growth management and planning 8 studies, and if the local government has submitted a reasonable schedule for adopting the plan amendments to ensure 9 10 such planning results. The comprehensive plan as amended 11 shall be in compliance as defined in s. 163.3184(1)(b). (11) The Administration Commission may impose the 12 sanctions provided by s. 163.3184(11) against any local 13 government that fails to adopt and submit a report, or that 14 fails to implement its report through timely and sufficient 15 amendments to its local plan, except for reasons of excusable 16 17 delay or valid planning reasons agreed to by the state land planning agency or found present by the Administration 18 Commission. Sanctions for untimely or insufficient plan 19 amendments shall be prospective only and shall begin after a 20 final order has been issued by the Administration Commission 21 and a reasonable period of time has been allowed for the local 22 government to comply with an adverse determination by the 23 24 Administration Commission through adoption of plan amendments that are in compliance. The state land planning agency may 25 initiate, and an affected person may intervene in, such a 26 27 proceeding by filing a petition with the Division of Administrative Hearings, which shall appoint an administrative 28 law judge and conduct a hearing pursuant to ss. 120.569 and 29 30 120.57(1) and shall submit a recommended order to the Administration Commission. 31 The affected local government

shall be a party to any such proceeding. The commission may implement this subsection by rule. 2 3 (12) The state land planning agency shall not adopt rules to implement this section, other than procedural rules. 4 5 (13) Within 1 year after the effective date of this act, the state land planning agency shall prepare and submit a 6 7 report to the Governor, the Administration Commission, the 8 Speaker of the House of Representatives, the President of the 9 Senate, and the respective community affairs committees of the 10 Senate and the House of Representatives on the coordination 11 efforts of local, regional, and state agencies to improve technical assistance for evaluation and appraisal reports and 12 update plan amendments. Technical assistance shall include, 13 but not be limited to, distribution of sample evaluation and 14 appraisal report templates, distribution of data in formats 15 usable by local governments, onsite visits with local 16 17 governments, and participation in and assistance with the voluntary scoping meetings as described in subsection (3). 18 19 The state land planning agency shall regularly review the evaluation and appraisal report process and submit 20 21 a report to the Governor, the Administration Commission, the Speaker of the House of Representatives, the President of the 22 Senate, and the respective community affairs committees of the 23 24 Senate and the House of Representatives. The first report shall be submitted by December 31, 2004, and subsequent 25 reports shall be submitted every 5 years thereafter. At least 26 27 9 months before the due date of each report, the Secretary of Community Affairs shall appoint a technical committee of at 28 29 least 15 members to assist in the preparation of the report. 30 The membership of the technical committee shall consist of representatives of local governments, regional planning 31

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councils, the private sector, and environmental organizations.

The report shall assess the effectiveness of the evaluation and appraisal report process.

(15) An evaluation and appraisal report due for adoption before October 1, 1998, shall be evaluated for sufficiency pursuant to the provisions of this section. A local government which has an established adoption date for its evaluation and appraisal report after September 30, 1998, and before February 2, 1999, may choose to have its report evaluated for sufficiency pursuant to the provisions of this section if the choice is made in writing to the state land planning agency on or before the date the report is submitted.

Section 8. Section 163.3245, Florida Statutes, is created to read:

163.3245 Optional sector plans.--

In recognition of the benefits of conceptual long-range planning for the buildout of an area, and detailed planning for specific areas, as a demonstration project the requirements of s. 380.06 may be addressed as identified by this section for up to five local governments or combinations of local governments which adopt into the comprehensive plan an optional sector plan in accordance with this section. This section is intended to further the intent of s. 163.3177(11), which supports innovative and flexible planning and development strategies, and the purposes of chapter 163, part II, and chapter 380, part I, and to avoid duplication of effort in terms of the level of data and analysis required for a development of regional impact, while ensuring the adequate mitigation of impacts to applicable regional resources and facilities, including those within the jurisdiction of other local governments, as would otherwise be provided. Optional

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sector plans are intended for substantial geographic areas including at least 5,000 acres of one or more local governmental jurisdictions and are to emphasize urban form and protection of regionally significant resources and facilities. The state land planning agency may approve optional sector plans of less than 5,000 acres based on local circumstances if it is determined that the plan would further the purposes of chapter 163, part II, and chapter 380, part I. Preparation of an optional sector plan is authorized by agreement between the state land planning agency and the applicable local governments under s. 163.3171(4). An optional sector plan may be adopted through one or more comprehensive plan amendments under s. 163.3184. However, an optional sector plan may not be authorized in an area of critical state concern. The state land planning agency may enter into an agreement to authorize preparation of an optional sector plan upon the request of one or more local governments based on consideration of problems and opportunities presented by existing development trends; the effectiveness of current comprehensive plan provisions; the potential to further the state comprehensive plan, applicable strategic regional policy plans, chapter 163, part II, and chapter 380, part I; and those factors identified by s. 163.3177(10)(i). The applicable regional planning council shall conduct a scoping meeting with

26 163.3184(4) before execution of the agreement authorized by 27 this section. The purpose of this meeting is to assist the

28 state land planning agency and the local government in the

29 identification of the relevant planning issues to be addressed

affected local governments and those agencies identified in s.

30 and the data and resources available to assist in the

31 preparation of subsequent plan amendments. The regional

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planning council shall make written recommendations to the state land planning agency and affected local governments, 2 3 including whether a sustainable sector plan would be appropriate. The agreement must define the geographic area to 4 5 be subject to the sector plan, the planning issues that will 6 be emphasized, requirements for intergovernmental coordination 7 to address extra-jurisdictional impacts, supporting 8 application materials including data and analysis, and procedures for public participation. An agreement may address 9 previously adopted sector plans that are consistent with the 10 11 standards in this section. Before executing an agreement under this subsection, the local government shall hold a duly 12 noticed public workshop to review and explain to the public 13 the optional sector planning process and the terms and 14 conditions of the proposed agreement. The local government 15 shall hold a duly noticed public hearing to execute the 16 17 agreement. All meetings between the department and the local 18 government must be open to the public.

- (3) Optional sector planning encompasses two levels: adoption under s. 163.3184 of a conceptual long-term buildout overlay to the comprehensive plan, having no immediate effect on the issuance of development orders or the applicability of s. 380.06, and, adoption under s. 163.3184 of detailed specific area plans that implement the conceptual long-term buildout overlay and authorize issuance of development orders, and within which s. 380.06 is waived. Until such time as a detailed specific area plan is adopted, the underlying future land use designations apply.
- (a) In addition to the other requirements of this chapter, a conceptual long-term buildout overlay must include:

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- 1. A long-range conceptual framework map that at a minimum identifies anticipated areas of urban, agricultural, rural, and conservation land use.
- 2. Identification of regionally significant public facilities consistent with Rule 9J-2, Florida Administrative Code, irrespective of local governmental jurisdiction necessary to support buildout of the anticipated future land uses.
- 3. Identification of regionally significant natural resources consistent with Rule 9J-2, Florida Administrative Code.
- 4. Principles and guidelines that address the urban form and interrelationships of anticipated future land uses and a discussion, at the applicant's option, of the extent, if any, to which the plan will address restoring key ecosystems, achieving a more clean, healthy environment, limiting urban sprawl, protecting wildlife and natural areas, advancing the efficient use of land and other resources, and creating quality communities and jobs.
- 5. Identification of general procedures to ensure intergovernmental coordination to address extra-jurisdictional impacts from the long-range conceptual framework map.
- (b) In addition to the other requirements of this chapter, including those in subsection (a), the detailed specific area plans must include:
- 1. An area of adequate size to accommodate a level of development which achieves a functional relationship between a full range of land uses within the area and to encompass at least 1,000 acres. The state land planning agency may approve detailed specific area plans of less than 1,000 acres based on

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<u>local circumstances if it is determined that the plan furthers</u> the purposes of chapter 163, part II, and chapter 380, part I.

- 2. Detailed identification and analysis of the distribution, extent, and location of future land uses.
- 3. Detailed identification of regionally significant public facilities, including public facilities outside the jurisdiction of the host local government, anticipated impacts of future land uses on those facilities, and required improvements consistent with Rule 9J-2, Florida Administrative Code.
- 4. Public facilities necessary for the short term, including developer contributions in a financially feasible 5-year capital improvement schedule of the affected local government.
- 5. Detailed analysis and identification of specific measures to assure the protection of regionally significant natural resources and other important resources both within and outside the host jurisdiction, including those regionally significant resources identified in Rule 9J-2, Florida Administrative Code.
- 6. Principles and guidelines that address the urban form and interrelationships of anticipated future land uses and a discussion, at the applicant's option, of the extent, if any, to which the plan will address restoring key ecosystems, achieving a more clean, healthy environment, limiting urban sprawl, protecting wildlife and natural areas, advancing the efficient use of land and other resources, and creating quality communities and jobs.
- 7. Identification of specific procedures to ensure intergovernmental coordination to address extrajurisdictional impacts of the detailed specific area plan.

(c) This subsection may not be construed to prevent preparation and approval of the optional sector plan and detailed specific area plan concurrently or in the same submission.

- (4) The host local government shall submit a monitoring report to the state land planning agency and applicable regional planning council on an annual basis after adoption of a detailed specific area plan. The annual monitoring report must provide summarized information on development orders issued, development that has occurred, public facility improvements made, and public facility improvements anticipated over the upcoming 5 years.
- (5) When a plan amendment adopting a detailed specific area plan has become effective under s. 163.3184 and s. 163.3189(2), the provisions of s. 380.06 do not apply to development within the geographic area of the detailed specific area plan. However, any development-of-regional-impact development order that is vested from the detailed specific area plan may be enforced under s. 380.11.
- (a) The local government adopting the detailed specific area plan is primarily responsible for monitoring and enforcing the detailed specific area plan. Local governments shall not issue any permits or approvals or provide any extensions of services to development that are not consistent with the detailed sector area plan.
- (b) If the state land planning agency has reason to believe that a violation of any detailed specific area plan, or of any agreement entered into under this section, has occurred or is about to occur, it may institute an administrative or judicial proceeding to prevent, abate, or

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control the conditions or activity creating the violation, using the procedures in s. 380.11.

- (c) In instituting an administrative or judicial proceeding involving an optional sector plan or detailed specific area plan, including a proceeding pursuant to s. 163.3245(5)(b), the complaining party shall comply with the requirements of subsections (4), (5), (6), and (7) of s. 163.3215.
- (6) Beginning December 1, 1999, and each year thereafter, the department shall provide a status report to the Legislative Committee on Intergovernmental Relations regarding each optional sector plan authorized under this section.
- (7) This section may not be construed to abrogate the rights of any person under this chapter.
- Section 9. Subsection (6) is added to section 171.044, Florida Statutes, to read:
 - 171.044 Voluntary annexation. --
- (6) Upon publishing or posting the ordinance notice required under subsection (2), the governing body of the municipality must provide a copy of the notice, via certified mail, to the board of the county commissioners of the county wherein the municipality is located. This subsection does not affect the standing of any party to an annexation challenge.
- Section 10. Section 186.003, Florida Statutes, is amended to read:
- 186.003 Definitions.--As used in ss. 186.001-186.031 and 186.801-186.911, the term:
- (1) "Executive Office of the Governor" means the Office of Planning and Budgeting of the Executive Office of 31 the Governor.

- (2) "Goal" means the long-term end toward which programs and activities are ultimately directed.
- (3) "Objective" means a specific, measurable, intermediate end that is achievable and marks progress toward a goal.
- (4) "Policy" means the way in which programs and activities are conducted to achieve an identified goal.
- (5) "Regional planning agency" means the regional planning council created pursuant to ss. 186.501-186.515 to exercise responsibilities under ss. 186.001-186.031 and 186.801-186.911 in a particular region of the state.
- (6) "State agency" means each executive department, the Game and Fresh Water Fish Commission, the Parole Commission, and the Department of Military Affairs.
- (7) "State agency strategic plan" means the statement of priority directions that an agency will take to carry out its mission within the context of the state comprehensive plan and within the context of any other statutory mandates and authorizations given to the agency, pursuant to ss. 186.021-186.022.
- (8) "State comprehensive plan" means the <u>state</u>

 <u>planning document required in Article III, s. 19 of the State</u>

 <u>Constitution and published as ss. 187.101 and 187.201.goals</u>

 <u>and policies contained within the state comprehensive plan</u>

 <u>initially prepared by the Executive Office of the Governor and adopted pursuant to s. 186.008.</u>
- Section 11. Subsections (4) and (8) of section 186.007, Florida Statutes, are amended and subsection (9) is added to that section to read:
- 30 186.007 State comprehensive plan; preparation; 31 revision.--

- (4)(a) The Executive Office of the Governor shall prepare statewide goals, objectives, and policies related to the opportunities, problems, and needs associated with growth and development in this state, which goals, objectives, and policies shall constitute the growth management portion of the state comprehensive plan. In preparing the growth management goals, objectives, and policies, the Executive Office of the Governor initially shall emphasize the management of land use, water resources, and transportation system development.
- (b) The purpose of the growth management portion of the state comprehensive plan is to establish clear, concise, and direct goals, objectives, and policies related to land development, water resources, transportation, and related topics. In doing so, the plan should, where possible, draw upon the work that agencies have invested in the state land development plan, the Florida Transportation Plan, the Florida water plan, and similar planning documents.
- (8) The revision of the state comprehensive plan is a continuing process. Each section of the plan shall be reviewed and analyzed biennially by the Executive Office of the Governor in conjunction with the planning officers of other state agencies significantly affected by the provisions of the particular section under review. In conducting this review and analysis, the Executive Office of the Governor shall review and consider, with the assistance of the state land planning agency and regional planning councils, the evaluation and appraisal reports submitted pursuant to s. 163.3191 and the evaluation and appraisal reports prepared pursuant to s. 186.511. Any necessary revisions of the state comprehensive plan shall be proposed by the Governor in a written report and be accompanied by an explanation of the

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need for such changes. If the Governor determines that changes are unnecessary, the written report must explain why changes are unnecessary. The proposed revisions and accompanying explanations may be submitted in the report required by s. 186.031. Any proposed revisions to the plan shall be submitted to the Legislature as provided in s. 186.008(2) at least 30 days prior to the regular legislative session occurring in each even-numbered year.

(9) The Governor shall appoint a committee to review and make recommendations as to the state comprehensive plan that should be considered for the Governor's recommendations to the Administration Commission for October 1, 1999, pursuant to s. 186.008(1). The committee must consist of persons from the public and private sectors representing the broad range of interests covered by the state comprehensive plan, including state, regional, and local government representatives. In reviewing the goals and policies contained in chapter 187, the committee must identify portions that <u>have become outdated or</u> have not been implemented, and, based upon best available data, the state's progress toward achieving the goals and policies. The committee may also make recommendations as to data and information needed in the continuing process to evaluate and update the state comprehensive plan. All meetings of the committee must be open to the public for input on the state comprehensive plan. The Executive Office of the governor is hereby appropriated \$50,000 in nonrecurring general revenue for costs associated with the committee, including travel and per diem reimbursement for the committee members.

Section 12. Section 186.008, Florida Statutes, is amended to read:

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186.008 State comprehensive plan; revision; implementation.--

- beginning in 1995, the Executive Office of the Governor shall prepare, and the Governor shall recommend to the Administration Commission, any proposed revisions to the state comprehensive plan deemed necessary. The Governor shall transmit his or her recommendations and explanation as required by s. 186.007(8). Copies shall also be provided to each state agency, to each regional planning agency, to any other unit of government that requests a copy, and to any member of the public who requests a copy.
- (2) On or before December 15 of every odd-numbered year beginning in 1995, the Administration Commission shall review the proposed revisions to the state comprehensive plan prepared by the Governor. The commission shall adopt a resolution, after public notice and a reasonable opportunity for public comment, and transmit the proposed revisions to the state comprehensive plan to the Legislature, together with any amendments approved by the commission and any dissenting reports. The commission shall identify those portions of the plan that are not based on existing law.
- (3) All amendments, revisions, or updates to the plan shall be adopted by the Legislature as a general law.
- (4) The state comprehensive plan shall be implemented and enforced by all state agencies consistent with their lawful responsibilities whether it is put in force by law or by administrative rule. The Governor, as chief planning officer of the state, shall oversee the implementation process.

- (5) All state agency budgets and programs shall be consistent with the adopted state comprehensive plan and shall support and further its goals and policies.
- (6) The Florida Public Service Commission, in approving the plans of utilities subject to its regulation, shall take into consideration the compatibility of the plan of each utility and all related utility plans taken together with the adopted state comprehensive plan.
- Section 13. Subsection (2) of section 186.009, Florida Statutes, is amended to read:
- 186.009 Growth management portion of the state comprehensive plan.--
- (2) The growth management portion of the state comprehensive plan shall:
- (a) Provide strategic guidance for state, regional, and local actions necessary to implement the state comprehensive plan with regard to the physical growth and development of the state.
 - (b) Identify metropolitan and urban growth centers.
- (c) Identify areas of state and regional environmental significance and establish strategies to protect them.
- (d) Set forth and integrate state policy for Florida's future growth as it relates to land development, air quality, transportation, and water resources.
- (e) Provide guidelines for determining where urban growth is appropriate and should be encouraged.
- (f) Provide guidelines for state transportation corridors, public transportation corridors, new interchanges on limited access facilities, and new airports of regional or state significance.

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- (g) Promote land acquisition programs to provide for natural resource protection, open space needs, urban recreational opportunities, and water access.
- (h) Set forth policies to establish state and regional solutions to the need for affordable housing.
- (i) Provide coordinated state planning of road, rail, and waterborne transportation facilities designed to take the needs of agriculture into consideration and to provide for the transportation of agricultural products and supplies.
- (j) Establish priorities regarding coastal planning and resource management.
- (k) Provide a statewide policy to enhance the multiuse waterfront development of existing deepwater ports, ensuring that priority is given to water-dependent land uses.
- (1) Set forth other goals, objectives, and policies related to the state's natural and built environment that are necessary to effectuate those portions of the state comprehensive plan which are related to physical growth and development.
- (m) Set forth recommendations on when and to what degree local government comprehensive plans must be consistent with the proposed growth management portion of the state comprehensive plan.
- (n) Set forth recommendations on how to integrate the Florida water plan required by s. 373.036, the state land development plan required by s. 380.031(17), and transportation plans required by chapter 339.
- (o) Set forth recommendations concerning what degree of consistency is appropriate for the strategic regional policy plans.

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The growth management portion of the state comprehensive plan shall not include a land use map.

Section 14. Subsection (2) of section 186.507, Florida Statutes, is amended to read:

186.507 Strategic regional policy plans.--

(2) The Executive Office of the Governor may shall adopt by rule minimum criteria to be addressed in each strategic regional policy plan and a uniform format for each plan. Such criteria must emphasize the requirement that each regional planning council, when preparing and adopting a strategic regional policy plan, must focus on regional rather than local resources and facilities.

Section 15. Section 186.508, Florida Statutes, is amended to read:

186.508 Strategic regional policy plan adoption+ consistency with state comprehensive plan. --

(1) Each regional planning council shall submit to the Executive Office of the Governor its proposed strategic regional policy plan on a schedule adopted by rule by the Executive Office of the Governor to coordinate implementation of the strategic regional policy plans with the evaluation and appraisal reports required by s. 163.3191. The Executive Office of the Governor, or its designee, shall review the proposed strategic regional policy plan for consistency with the adopted state comprehensive plan and shall, within 60 days, return the proposed strategic regional policy plan to the council, together with any revisions recommended by the Governor: The Governor's recommended revisions shall be included in the plans in a comment section. However, nothing herein shall preclude a regional planning council from 31 adopting or rejecting any or all of the revisions as a part of

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its plan prior to the effective date of the plan. The rules adopting the strategic regional policy plan shall not be subject to rule challenge under s. 120.56(2) or to drawout proceedings under s. 120.54(3)(c)2., but, once adopted, shall be subject to an invalidity challenge under s. 120.56(3) by substantially affected persons, including the Executive Office of the Governor. The rules shall be adopted by the regional planning councils within 90 days after receipt of the revisions recommended by the Executive Office of the Governor, and shall become effective upon filing with the Department of State, notwithstanding the provisions of s. 120.54(3)(e)6.

- If a local government within the jurisdiction of a regional planning council challenges a portion of the council's regional policy plan pursuant to s. 120.56, the applicable portion of that local government's comprehensive plan shall not be required to be consistent with the challenged portion of the regional policy plan until 12 months after the challenge has been resolved by an administrative law judge.
- (3) All amendments to the adopted regional policy plan shall be subject to all challenges pursuant to chapter 120.

Section 16. Section 186.511, Florida Statutes, is amended to read:

186.511 Evaluation of strategic regional policy plan; changes in plan. -- The regional planning process shall be a continuous and ongoing process. Each regional planning council shall prepare an evaluation and appraisal report on its strategic regional policy plan at least once every 5 years; assess the successes or failures of the plan; address changes to the state comprehensive plan; and prepare and adopt 31 by rule amendments, revisions, or updates to the plan as

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needed. Each regional planning council shall involve the appropriate local health councils in its region if the regional planning council elects to address regional health issues. The evaluation and appraisal report shall be prepared and submitted for review on a schedule established by rule by the Executive Office of the Governor. The strategic regional policy plan evaluation and review schedule shall facilitate and be coordinated with, to the maximum extent feasible, the evaluation and revision of local comprehensive plans pursuant to s. 163.3191 for the local governments within each comprehensive planning district.

Section 17. Paragraph (f) of subsection (2) and subsections (3), (8), (9), (10), and (12) of section 288.975, Florida Statutes, are amended to read:

288.975 Military base reuse plans.--

- (2) As used in this section, the term:
- "Regional policy plan" means a comprehensive regional policy plan that has been adopted by rule by a regional planning council until the council's rule adopting its strategic regional policy plan in accordance with the requirements of chapter 93-206, Laws of Florida, becomes effective, at which time "regional policy plan" shall mean a strategic regional policy plan that has been adopted by rule by a regional planning council pursuant to s. 186.508.
- (3) No later than 6 months after May 31, 1994, or 6 months after the designation of a military base for closure by the Federal Government, whichever is later, each host local government shall notify the secretary of the Department of Community Affairs and the director of the Office of Tourism, Trade, and Economic Development in writing, by hand delivery 31 or return receipt requested, as to whether it intends to use

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the optional provisions provided in this act. If a host local government does not opt to use the provisions of this act, land use planning and regulation pertaining to base reuse activities within those host local governments shall be subject to all applicable statutory requirements, including those contained within chapters 163 and 380.

- (8) At the request of a host local government, the Office of Tourism, Trade, and Economic Development shall coordinate a presubmission workshop concerning a military base reuse plan within the boundaries of the host jurisdiction. Agencies that shall participate in the workshop shall include any affected local governments; the Department of Environmental Protection; the Office of Tourism, Trade, and Economic Development; the Department of Community Affairs; the Department of Transportation; the Department of Health and Rehabilitative Services; the Department of Children and Family Services; the Department of Agriculture and Consumer Services; the Department of State; the Game and Fresh Water Fish Commission; and any applicable water management districts and regional planning councils. The purposes of the workshop shall be to assist the host local government to understand issues of concern to the above listed entities pertaining to the military base site and to identify opportunities for better coordination of planning and review efforts with the information and analyses generated by the federal environmental impact statement process and the federal community base reuse planning process.
- (9) If a host local government elects to use the optional provisions of this act, it shall, no later than 12 months after notifying the agencies of its intent pursuant to 31 | subsection (3) either:

- (a) Send a copy of the proposed military base reuse plan for review to any affected local governments; the Department of Environmental Protection; the Office of Tourism, Trade, and Economic Development; the Department of Community Affairs; the Department of Transportation; the Department of Health and Rehabilitative Services; the Department of Children and Family Services; the Department of Agriculture and Consumer Services; the Department of State; the Florida Game and Fresh Water Fish Commission; and any applicable water management districts and regional planning councils, or
- (b) Petition the secretary of the Department of Community Affairs for an extension of the deadline for submitting a proposed reuse plan. Such an extension request must be justified by changes or delays in the closure process by the federal Department of Defense or for reasons otherwise deemed to promote the orderly and beneficial planning of the subject military base reuse. The secretary of the Department of Community Affairs may grant extensions up to a 1-year extension to the required submission date of the reuse plan.
- (10)(a) Within 60 days after receipt of a proposed military base reuse plan, these entities shall review and provide comments to the host local government. The commencement of this review period shall be advertised in newspapers of general circulation within the host local government and any affected local government to allow for public comment. No later than 180 60 days after receipt and consideration of all comments, and the holding of at least two public hearings, the host local government shall adopt the military base reuse plan. The host local government shall comply with the notice requirements set forth in s.

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163.3184(15) to ensure full public participation in this planning process.

- (b) Notwithstanding paragraph (a), a host local government may waive the requirement that the military base reuse plan be adopted within 60 days after receipt and consideration of all comments and the second public hearing. The waiver may extend the time period in which to adopt the military reuse plan to 180 days after the 60th day following the receipt and consideration of all comments and the second public hearing, or the date upon which this act becomes a law, whichever is later.
- (c) The host local government may exercise the waiver after the 60th day following the receipt and consideration of all comments and the second public hearing. However, the host local government must exercise this waiver no later than 180 days after the 60th day following the receipt and consideration of all comments and the second public hearing, or the date upon which this act becomes a law, whichever is later.
- Any action by a host local government to adopt a military base reuse plan after the expiration of the 60-day period is deemed an exercise of the waiver pursuant to paragraph (b), without further action by the host local government.
- (12) Following receipt of a petition, the petitioning party or parties and the host local government shall seek resolution of the issues in dispute. The issues in dispute shall be resolved as follows:
- (a) The petitioning parties and host local government shall have 45 days to resolve the issues in dispute. Other 31 affected parties that submitted comments on the proposed

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30 31 military base reuse plan may be given the opportunity to formally participate in decisions and agreements made in these and subsequent proceedings by mutual consent of the petitioning party and the host local government. A third-party mediator may be used to help resolve the issues in dispute.

- (b) If resolution of the dispute cannot be achieved within 45 days, the petitioning parties and host local government may extend such dispute resolution for up to 45 days. If resolution of the dispute cannot be achieved with the above timeframes, the issues in dispute shall be submitted to the state land planning agency. If the issues stem from multiple petitions, the mediation shall be consolidated into a single proceeding. The state land planning agency shall have 45 days to hold informal hearings, if necessary, identify the issues in dispute, prepare a record of the proceedings, and provide recommended solutions to the parties. If the parties fail to implement the recommended solutions within 45 days, the state land planning agency shall submit the matter to the Administration Commission for final action. The report to the Administration Commission shall list each issue in dispute, describe the nature and basis for each dispute, identify the recommended solutions provided to the parties, and make recommendations for actions the Administration Commission should take to resolve the disputed issues.
- (c) If In the event the state land planning agency is a party to the dispute, the issues in dispute shall be submitted to resolved by a party jointly selected by the state land planning agency and the host local government. The selected party shall comply with the responsibilities placed upon the state land planning agency in this section.

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1 Within 45 days after receiving the report from the 2 state land planning agency, the Administration Commission 3 shall take action to resolve the issues in dispute. In 4 deciding upon a proper resolution, the Administration Commission shall consider the nature of the issues in dispute, any requests for a formal administrative hearing pursuant to ch. 120, F.S., the compliance of the parties with this section, the extent of the conflict between the parties, the 9 comparative hardships and the public interest involved. If the 10 Administration Commission incorporates in its final order a 11 term or condition that requires any local government to amend its local government comprehensive plan, the local government 12 13 shall amend its plan within 60 days after the issuance of the order. Such amendment or amendments shall be exempt from the 14 15 limitation of the frequency of plan amendments contained in s. 163.3187(2), and a public hearing on such amendment or 16 17 amendments pursuant to s. 163.3184(15)(b)1. shall not be required. The final order of the Administration Commission is 18 19 subject to appeal pursuant to s. 120.68. If the order of the 20 Administration Commission is appealed, the time for the local government to amend its plan shall be tolled during the 21 pendency of any local, state, or federal administrative or 22 23 judicial proceeding relating to the military base reuse plan. 24 Section 18. Section 288.980, Florida Statutes, is amended to read: 25 288.980 Military base closure,retention, realignment, 26 27 or defense-related readjustment and diversification; 28 legislative intent; grants program. --29 (1) It is the intent of this state to provide the 30 necessary means to assist communities with military

realignment or closure actions. It is further the intent to encourage communities to establish local or regional community base realignment or closure commissions to initiate a coordinated program of response and plan of action in advance of future actions of the federal Base Realignment and Closure Commission. It is critical that closure-vulnerable communities develop such a program to preserve affected military installations. The Legislature, therefore, declares that providing such assistance to support the defense-related initiatives within this section is a public purpose for which public money may be used.

- (2)(a) The Office of Tourism, Trade, and Economic Development is authorized to award grants from any funds available to it to support activities specifically appropriated for this purpose to applicants' eligible projects. Eligible projects shall be limited to:
- 1. Activities related to the retention of military installations potentially affected by federal base closure or realignment.
- 2. Activities related to preventing the potential realignment or closure of a military installation officially identified by the Federal Government for potential realignment or closure.
- (b) The term "activities" as used in this section means studies, presentations, analyses, plans, and modeling. Travel and costs incidental thereto, and staff salaries, are not considered an "activity" for which grant funds may be awarded.
- (c) The amount of any grant provided to an applicant $\frac{1}{2}$ in any one year may not exceed \$250,000. The Office of

Tourism, Trade, and Economic Development shall require that an applicant:

- 1. Represent a <u>local government</u> community with a military installation or military installations that could be adversely affected by federal base realignment or closure.
- 2. Agree to match at least $\underline{50}$ $\underline{25}$ percent of any grant awarded by the department in cash or in-kind services. Such match must be directly related to the activities for which the grant is being sought.
- 3. Prepare a coordinated program or plan of action delineating how the eligible project will be administered and accomplished.
- 4. Provide documentation describing the potential for realignment or closure of a military installation located in the applicant's community and the adverse impacts such realignment or closure will have on the applicant's community.
- (d) In making grant awards for eligible projects, the office shall consider, at a minimum, the following factors:
- 1. The relative value of the particular military installation in terms of its importance to the local and state economy relative to other military installations vulnerable to closure.
- 2. The potential job displacement within the local community should the military installation be closed.
- 3. The potential adverse impact on industries and technologies which service the military installation.
- (e) For purposes of base closure and realignment, applicant" means one or more counties, or a base closure or realignment commission created by one or more counties, to oversee the potential or actual realignment or closure of a

military installation within the jurisdiction of such local government.

- established to respond to the need for this state and defense-dependent communities in this state to develop alternative economic diversification strategies to lessen reliance on national defense dollars in the wake of base closures and reduced federal defense expenditures and the need to formulate specific base reuse plans and identify any specific infrastructure needed to facilitate reuse. The initiative shall consist of the following three distinct grant programs to be administered by the Office of Tourism, Trade, and Economic Development Department of Commerce:
- (a) The Florida Defense Planning Grant Program, through which funds shall be used to analyze the extent to which the state is dependent on defense dollars and defense infrastructure and prepare alternative economic development strategies. The state shall work in conjunction with defense-dependent communities in developing strategies and approaches that will help communities make the transition from a defense economy to a nondefense economy. Grant awards may not exceed \$100,000 per applicant and shall be available on a competitive basis.
- (b) The Florida Defense Implementation Grant Program, through which funds shall be made available to defense-dependent communities to implement the diversification strategies developed pursuant to paragraph (a). Eligible applicants include defense-dependent counties and cities, and local economic development councils located within such communities. Grant awards may not exceed \$100,000 per

applicant and shall be available on a competitive basis. Awards shall be matched on a one-to-one basis.

(c) The Florida Military Installation Reuse Planning and Marketing Grant Program, through which funds shall be used to help counties, cities, and local economic development councils develop and implement plans for the reuse of closed or realigned military installations, including any necessary infrastructure improvements needed to facilitate reuse and related marketing activities. Grant awards are limited to not more than \$100,000 per eligible applicant and made available through a competitive process. Awards shall be matched on a one-to-one basis.

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> Applications for grants under this subsection must include a coordinated program of work or plan of action delineating how the eligible project will be administered and accomplished, which must include a plan for ensuring close cooperation between civilian and military authorities in the conduct of the funded activities and a plan for public involvement.

(4)(a) The Defense-Related Business Adjustment Program is hereby created. The Director of the Office of Tourism, Trade, and Economic Development Secretary of Commerce shall coordinate the development of the Defense-Related Business Adjustment Program. Funds shall be available to assist defense-related companies in the creation of increased commercial technology development through investments in technology. Such technology must have a direct impact on critical state needs for the purpose of generating investment-grade technologies and encouraging the partnership of the private sector and government defense-related business 31 adjustment. The following areas shall receive precedence in

 consideration for funding commercial technology development: law enforcement or corrections, environmental protection, transportation, education, and health care. Travel and costs incidental thereto, and staff salaries, are not considered an "activity" for which grant funds may be awarded.

- (b) The <u>office</u> department shall require that an applicant:
- 1. Be a defense-related business that could be adversely affected by federal base realignment or closure or reduced defense expenditures.
- 2. Agree to match at least 50 percent of any funds awarded by the department in cash or in-kind services. Such match shall be directly related to activities for which the funds are being sought.
- 3. Prepare a coordinated program or plan delineating how the funds will be administered.
- 4. Provide documentation describing how defense-related realignment or closure will adversely impact defense-related companies.
- (5) The <u>director</u> Secretary of Commerce may award nonfederal matching funds specifically appropriated for construction, maintenance, and analysis of a Florida defense workforce database. Such funds will be used to create a registry of worker skills that can be used to match the worker needs of companies that are relocating to this state or to assist workers in relocating to other areas within this state where similar or related employment is available.
- (6) The Office of Tourism, Trade, and Economic Development shall establish guidelines to implement and carry out the purpose and intent of this section.

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Section 19. Paragraph (d) is added to subsection (5) of section 380.06, Florida Statutes, and subsections (12) and (14) of that section are amended to read:

380.06 Developments of regional impact.--

- (5) AUTHORIZATION TO DEVELOP. --
- (a)1. A developer who is required to undergo development-of-regional-impact review may undertake a development of regional impact if the development has been approved under the requirements of this section.
- 2. If the land on which the development is proposed is within an area of critical state concern, the development must also be approved under the requirements of s. 380.05.
- (b) State or regional agencies may inquire whether a proposed project is undergoing or will be required to undergo development-of-regional-impact review. If a project is undergoing or will be required to undergo development-of-regional-impact review, any state or regional permit necessary for the construction or operation of the project that is valid for 5 years or less shall take effect, and the period of time for which the permit is valid shall begin to run, upon expiration of the time allowed for an administrative appeal of the development or upon final action following an administrative appeal or judicial review, whichever is later. However, if the application for development approval is not filed within 18 months after the issuance of the permit, the time of validity of the permit shall be considered to be from the date of issuance of the permit. If a project is required to obtain a binding letter under subsection (4), any state or regional agency permit necessary for the construction or operation of the project that is valid for 5 years or less shall take effect, and the

period of time for which the permit is valid shall begin to run, only after the developer obtains a binding letter stating that the project is not required to undergo development-of-regional-impact review or after the developer obtains a development order pursuant to this section.

- (c) Prior to the issuance of a final development order, the developer may elect to be bound by the rules adopted pursuant to chapters 373 and 403 in effect when such development order is issued. The rules adopted pursuant to chapters 373 and 403 in effect at the time such development order is issued shall be applicable to all applications for permits pursuant to those chapters and which are necessary for and consistent with the development authorized in such development order, except that a later adopted rule shall be applicable to an application if:
- The later adopted rule is determined by the rule-adopting agency to be essential to the public health, safety, or welfare;
- 2. The later adopted rule is adopted pursuant to s.
 403.061(27);
- 3. The later adopted rule is being adopted pursuant to a subsequently enacted statutorily mandated program;
- 4. The later adopted rule is mandated in order for the state to maintain delegation of a federal program; or
- 5. The later adopted rule is required by state or federal law.
- (d) The provision of day care service facilities in developments approved pursuant to this section is permissible but is not required.

 Further, in order for any developer to apply for permits pursuant to this provision, the application must be filed within 5 years from the issuance of the final development order and the permit shall not be effective for more than 8 years from the issuance of the final development order.

Nothing in this paragraph shall be construed to alter or change any permitting agency's authority to approve permits or to determine applicable criteria for longer periods of time.

(12) REGIONAL REPORTS. --

- (a) Within 50 days after receipt of the notice of public hearing required in paragraph (11)(c), the regional planning agency, if one has been designated for the area including the local government, shall prepare and submit to the local government a report and recommendations on the regional impact of the proposed development. In preparing its report and recommendations, the regional planning agency shall identify regional issues based upon the following review criteria and make recommendations to the local government on these regional issues, specifically considering whether, and the extent to which:
- 1. The development will have a favorable or unfavorable impact on state or regional resources or facilities identified in the applicable state or regional plans. For the purposes of this subsection, "applicable state plan" means the state comprehensive plan and the state land development plan. For the purposes of this subsection, "applicable regional plan" means an adopted comprehensive regional policy plan until the adoption of a strategic regional policy plan pursuant to s. 186.508, and thereafter means an adopted strategic regional policy plan.

- 2. The development will significantly impact adjacent jurisdictions. At the request of the appropriate local government, regional planning agencies may also review and comment upon issues that affect only the requesting local government.
- 3. As one of the issues considered in the review in subparagraphs 1. and 2., the development will favorably or adversely affect the ability of people to find adequate housing reasonably accessible to their places of employment. The determination should take into account information on factors that are relevant to the availability of reasonably accessible adequate housing. Adequate housing means housing that is available for occupancy and that is not substandard.
- (b) At the request of the regional planning agency, other appropriate agencies shall review the proposed development and shall prepare reports and recommendations on issues that are clearly within the jurisdiction of those agencies. Such agency reports shall become part of the regional planning agency report; however, the regional planning agency may attach dissenting views. When water management district and Department of Environmental Protection permits have been issued pursuant to chapter 373 or chapter 403, the regional planning council may comment on the regional implications of the permits but may not offer conflicting recommendations.
- (c) The regional planning agency shall afford the developer or any substantially affected party reasonable opportunity to present evidence to the regional planning agency head relating to the proposed regional agency report and recommendations.

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1 (14) CRITERIA OUTSIDE AREAS OF CRITICAL STATE 2 CONCERN. -- If the development is not located in an area of 3 critical state concern, in considering whether the development 4 shall be approved, denied, or approved subject to conditions, 5 restrictions, or limitations, the local government shall 6 consider whether, and the extent to which: 7 (a) The development unreasonably interferes with the 8 achievement of the objectives of an adopted state land 9 development plan applicable to the area; 10 (a) (b) The development is consistent with the local 11 comprehensive plan and local land development regulations; (b)(c) The development is consistent with the report 12 13 and recommendations of the regional planning agency submitted pursuant to subsection (12); and 14 (c) (d) The development is consistent with the State 15 Comprehensive Plan. In consistency determinations the plan 16 17 shall be construed and applied in accordance with s. 18 187.101(3). 19 Section 20. Paragraph (a) of subsection (3) of section 380.061, Florida Statutes, is amended to read: 20 21 380.061 The Florida Quality Developments program. --(3)(a) To be eligible for designation under this 22 program, the developer shall comply with each of the following 23 24 requirements which is applicable to the site of a qualified 25 development: 1. Have donated or entered into a binding commitment 26 27 to donate the fee or a lesser interest sufficient to protect, 28 in perpetuity, the natural attributes of the types of land

listed below. In lieu of the above requirement, the developer may enter into a binding commitment which runs with the land

to set aside such areas on the property, in perpetuity, as

 open space to be retained in a natural condition or as otherwise permitted under this subparagraph. Under the requirements of this subparagraph, the developer may reserve the right to use such areas for the purpose of passive recreation that is consistent with the purposes for which the land was preserved.

- a. Those wetlands and water bodies throughout the state as would be delineated if the provisions of s. 373.4145(1)(b) were applied. The developer may use such areas for the purpose of site access, provided other routes of access are unavailable or impracticable; may use such areas for the purpose of stormwater or domestic sewage management and other necessary utilities to the extent that such uses are permitted pursuant to chapter 403; or may redesign or alter wetlands and water bodies within the jurisdiction of the Department of Environmental Protection which have been artificially created, if the redesign or alteration is done so as to produce a more naturally functioning system.
- b. Active beach or primary and, where appropriate, secondary dunes, to maintain the integrity of the dune system and adequate public accessways to the beach. However, the developer may retain the right to construct and maintain elevated walkways over the dunes to provide access to the beach.
- c. Known archaeological sites determined to be of significance by the Division of Historical Resources of the Department of State.
- d. Areas known to be important to animal species designated as endangered or threatened animal species by the United States Fish and Wildlife Service or by the Florida Game and Fresh Water Fish Commission, for reproduction, feeding, or

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29 30 nesting; for traveling between such areas used for reproduction, feeding, or nesting; or for escape from predation.

- Areas known to contain plant species designated as endangered plant species by the Department of Agriculture and Consumer Services.
- 2. Produce, or dispose of, no substances designated as hazardous or toxic substances by the United States Environmental Protection Agency or by the Department of Environmental Protection or the Department of Agriculture and Consumer Services. This subparagraph is not intended to apply to the production of these substances in nonsignificant amounts as would occur through household use or incidental use by businesses.
- 3. Participate in a downtown reuse or redevelopment program to improve and rehabilitate a declining downtown area.
- Incorporate no dredge and fill activities in, and no stormwater discharge into, waters designated as Class II, aquatic preserves, or Outstanding Florida Waters, except as activities in those waters are permitted pursuant to s. 403.813(2) and the developer demonstrates that those activities meet the standards under Class II waters, Outstanding Florida Waters, or aquatic preserves, as applicable.
- 5. Include open space, recreation areas, Xeriscape as defined in s. 373.185, and energy conservation and minimize impermeable surfaces as appropriate to the location and type of project.
- 6. Provide for construction and maintenance of all onsite infrastructure necessary to support the project and 31 enter into a binding commitment with local government to

 provide an appropriate fair-share contribution toward the offsite impacts which the development will impose on publicly funded facilities and services, except offsite transportation, and condition or phase the commencement of development to ensure that public facilities and services, except offsite transportation, will be available concurrent with the impacts of the development. For the purposes of offsite transportation impacts, the developer shall comply, at a minimum, with the standards of the state land planning agency's development-of-regional-impact transportation rule, the approved strategic regional policy plan, any applicable regional planning council transportation rule, and the approved local government comprehensive plan and land development regulations adopted pursuant to part II of chapter 163.

7. Design and construct the development in a manner that is consistent with the adopted state plan, the state land development plan, the applicable strategic regional policy plan, and the applicable adopted local government comprehensive plan.

Section 21. Subsection (3) of section 380.065, Florida Statutes, is amended to read:

380.065 Certification of local government review of development.--

(3) Development orders issued pursuant to this section are subject to the provisions of s. 380.07; however, a certified local government's findings of fact and conclusions of law are presumed to be correct on appeal. The grounds for appeal of a development order issued by a certified local government under this section shall be limited to:

- (a) Inconsistency with the local government's comprehensive plan or land use regulations.
- (b) Inconsistency with the state land development plan and the state comprehensive plan.
- (c) Inconsistency with any regional standard or policy identified in an adopted strategic regional policy plan for use in reviewing a development of regional impact.
- (d) Whether the public facilities meet or exceed the standards established in the capital improvements plan required by s. 163.3177 and will be available when needed for the proposed development, or that development orders and permits are conditioned on the availability of the public facilities necessary to serve the proposed development. Such development orders and permit conditions shall not allow a reduction in the level of service for affected regional public facilities below the level of services provided in the adopted strategic regional policy plan.
- Section 22. Paragraph (d) is added to subsection (3) of section 380.23, Florida Statutes, to read:
 - 380.23 Federal consistency.--
- (3) Consistency review shall be limited to review of the following activities, uses, and projects to ensure that such activities and uses are conducted in accordance with the state's coastal management program:
- (d) Federal activities within the territorial limits of neighboring states when the governor and the department determine that significant individual or cumulative impact to the land or water resources of the state would result from the activities.
- Section 23. <u>Transportation and Land Use Study</u>

 Committee.--The state land planning agency and the Department

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of Transportation shall evaluate the statutory provisions
    relating to land use and transportation coordination and
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    planning issues, including community design, required in part
    II of chapter 163, Florida Statutes, and shall consider
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    changes to statutes, as well as to all pertinent rules
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    associated with the statutes. The evaluation must include an
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    evaluation of the roles of local government, regional planning
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    councils, state agencies, and metropolitan planning
    organizations in addressing these subject areas. Special
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    emphasis must be given in this evaluation to concurrency on
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    the highway system, levels of service methodologies, and land
    use impact assessments used to project transportation needs.
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    The evaluation must be conducted in consultation with a
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    technical committee of at least 15 members to be known as the
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    Transportation and Land Use Study Committee, appointed by the
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    secretary of the state land planning agency and the Secretary
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    of Transportation. The membership must be representative of
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    local governments, regional planning councils, the private
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    sector, metropolitan planning organizations, and citizen and
    environmental organizations. By January 15, 1999, the
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    committee shall send an evaluation report to the Governor, the
    President of the Senate, and the Speaker of the House of
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    Representatives to provide recommendations for appropriate
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    changes to the transportation planning requirements in chapter
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    163, Florida Statutes, and other statutes, as appropriate.
           Section 24. Subsection (17) of section 380.031,
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    subsection (7) of section 380.0555, and paragraph (a) of
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    subsection (14) of section 380.06, Florida Statutes, are
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    repealed.
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           Section 25. Severability. -- If any provision of this
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   act or the application thereof to any person, government
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1 entity, or circumstance is held invalid, it is the legislative 2 intent that the invalidity shall not affect other provisions 3 or applications of the act which can be given effect without 4 the invalid provision or application, and to this end the 5 provisions of this act are severable. 6 Section 26. Except as otherwise provided in this act, 7 this act shall take effect upon becoming a law. 8 STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR 9 10 Senate Bill 1726 11 12 Deletes language which would expand the Sustainable Communities Demonstration Program. 13 Implements the recommendations of the Evaluation and Appraisal Report (EARs) Technical Committee. 14 Clarifies the role of the Governor's Office in reviewing and approving Strategic Regional Policy Plans as permissive, rather than eliminating that role altogether. 15 16 Revises procedures relating to review of and resolution of disputes regarding proposed military base reuse plans. 17 18 Reestablishes grant programs administered by OTTED for military base retention activities. 19 20 Authorizes the department to enter into agreements with local governments to designate areas appropriate for optional sector plans and requires that sector plans be adopted as plan amendments to the local government comprehensive plan. 21 22 Redefines the State Comprehensive Plan, and authorizes the Governor to appoint a study commission for review of the State Comprehensive Plan. 23 24 Authorizes the Miami Seaquarium to expand without regard to requirements of the local government comprehensive plan. 25 Requires a municipality which adopts an ordinance for voluntary annexation of property to provide written notice, yia certified mail, to the county in which the property is 26 27 28 Provides for severability of the various sections of the bill. 29 30 31