## Florida Senate - 1998

By the Committee on Health Care and Senators Harris, Cowin, Lee, Myers, Clary, Williams, Bronson, Grant, Casas, Ostalkiewicz, Diaz-Balart, Brown-Waite, Horne, Laurent, McKay and Childers

-	317-2120-98
1	A bill to be entitled
2	An act relating to termination of pregnancy;
3	providing a short title; amending s. 390.011,
4	F.S.; defining additional terms; amending s.
5	390.0111, F.S.; revising provisions relating to
6	termination of pregnancy; prohibiting the
7	performing or inducement of a termination of
8	pregnancy upon a minor without specified
9	notice; providing disciplinary action for
10	violation; providing notice requirements;
11	providing exceptions; providing procedure for
12	judicial waiver of notice; providing for
13	confidentiality of proceedings; providing for
14	issuance of a court order authorizing consent
15	to a termination of pregnancy without
16	notification; providing for dismissal of
17	petition; requiring the issuance of written
18	findings of fact and legal conclusions;
19	providing for expedited confidential appeal;
20	providing for waiver of filing fees; requesting
21	the Supreme Court to adopt rules; providing for
22	severability; providing an effective date.
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24	WHEREAS, the Legislature finds that immature minors
25	often lack the ability to make fully informed choices that
26	take into account both immediate and long-range consequences,
27	and
28	WHEREAS, the medical, emotional, and psychological
29	consequences of abortion are sometimes serious and can be
30	lasting, particularly when the patient is immature, and
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1	WHEREAS, the capacity to become pregnant and the
2	capacity for mature judgment concerning the wisdom of an
3	abortion are not necessarily related, and
4	WHEREAS, parents ordinarily possess information
5	essential to a physician's exercise of his or her best medical
6	judgment concerning their child, and
7	WHEREAS, parents who are aware that their minor
8	daughter has had an abortion may better ensure that she
9	receives adequate medical attention after her abortion, and
10	WHEREAS, parental consultation is usually desirable and
11	in the best interests of the minor, and
12	WHEREAS, the Legislature's purpose in enacting parental
13	notice legislation is to further the important and compelling
14	state interests of protecting minors against their own
15	immaturity, fostering family unity and preserving the family
16	as a viable social unit, protecting the constitutional rights
17	of parents to rear children who are members of their
18	household, and reducing teenage pregnancy and unnecessary
19	abortion, NOW, THEREFORE,
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21	Be It Enacted by the Legislature of the State of Florida:
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23	Section 1. Short titleThis act may be cited as the
24	"Parental Notice of Abortion Act."
25	Section 2. Section 390.011, Florida Statutes, is
26	amended to read:
27	390.011 DefinitionsAs used in this chapter, the
28	term:
29	(1) "Abortion" means the termination of human
30	pregnancy with an intention other than to produce a live birth
31	or to remove a dead fetus.
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1 (2)"Abortion clinic" or "clinic" means any facility 2 in which abortions are performed. The term does not include: 3 (a) A hospital; or (b) A physician's office, provided that the office is 4 5 not used primarily for the performance of abortions. б "Actual notice" means the giving of notice (3) 7 directly, in person, or by telephone. 8 (4) (3) "Agency" means the Agency for Health Care 9 Administration. 10 (5) "Child abuse and neglect" shall have the same 11 meaning as defined in s. 415.503(3) and, as used in this chapter, shall refer to the commission of acts set forth in s. 12 415.503(3) against a minor by a family member as defined in s. 13 14 440.13(1)(b). "Constructive notice" means notice by certified 15 (6) mail to the last known address of the parent or legal guardian 16 17 of a minor, with delivery deemed to have occurred 48 hours after the certified notice is mailed. 18 19 (7) (7) (4) "Department" means the Department of Health. 20 (8)(5) "Hospital" means a facility licensed under 21 chapter 395. (9) "Medical emergency" means a condition that, on the 22 basis of a physician's good faith clinical judgment, so 23 complicates the medical condition of a pregnant woman as to 24 25 necessitate the immediate termination of her pregnancy to avert her death, or given a delay in the termination of her 26 27 pregnancy will create serious risk of substantial and irreversible impairment of a major bodily function. 28 29 (10)(6) "Physician" means a physician licensed under 30 chapter 458 or chapter 459 or a physician practicing medicine 31

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1 or osteopathic medicine in the employment of the United 2 States. 3 (11) "Sexual abuse" shall have the same meaning as 4 defined in s. 415.503(15) and, as used in this chapter, shall 5 refer to the commission of acts set forth in s. 415.503(15) б against a minor by a family member as defined in s. 7 440.13(1)(b). 8 (13)(7) "Third trimester" means the weeks of pregnancy 9 after the 24th week of pregnancy. 10 Section 3. Section 390.0111, Florida Statutes, is 11 amended to read: 390.0111 Termination of pregnancies.--12 (1) TERMINATION IN THIRD TRIMESTER; WHEN ALLOWED. -- No 13 14 termination of pregnancy shall be performed on any human being in the third trimester of pregnancy unless: 15 (a) Two physicians certify in writing to the fact 16 17 that, to a reasonable degree of medical probability, the termination of pregnancy is necessary to save the life or 18 19 preserve the health of the pregnant woman; or 20 (b) The physician certifies in writing to the medical necessity for legitimate emergency medical procedures for 21 22 termination of pregnancy in the last trimester, and another physician is not available for consultation. 23 24 (2) PERFORMANCE BY PHYSICIAN REQUIRED. -- No termination 25 of pregnancy shall be performed at any time except by a physician. 26 27 (3) CONSENTS REQUIRED. -- A termination of pregnancy may 28 not be performed or induced except with the voluntary and 29 informed written consent of the pregnant woman or, in the case of a mental incompetent person, the voluntary and informed 30 31 written consent of her court-appointed guardian. 4

1 (a) Except in the case of a medical emergency, consent 2 to a termination of pregnancy is voluntary and informed only 3 if: 4 1. The physician who is to perform the procedure, or 5 the referring physician, has, at a minimum, orally, in person, б informed the woman of: 7 The nature and risks of undergoing or not а. 8 undergoing the proposed procedure that a reasonable patient 9 would consider material to making a knowing and willful 10 decision of whether to terminate a pregnancy. 11 The probable gestational age of the fetus at the b. time the termination of pregnancy is to be performed. 12 The medical risks to the woman and fetus of 13 с. 14 carrying the pregnancy to term. 15 2. Printed materials prepared and provided by the department have been provided to the pregnant woman, if she 16 17 chooses to view these materials, including: A description of the fetus. 18 a. 19 b. A list of agencies that offer alternatives to 20 terminating the pregnancy. c. Detailed information on the availability of medical 21 assistance benefits for prenatal care, childbirth, and 22 23 neonatal care. 24 3. The woman acknowledges in writing, before the 25 termination of pregnancy, that the information required to be provided under this subsection has been provided. 26 27 28 Nothing in this paragraph is intended to prohibit a physician 29 from providing any additional information which the physician deems material to the woman's informed decision to terminate 30 31 her pregnancy.

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1	(b) In the event a medical emergency exists and a
2	physician cannot comply with the requirements for informed
3	consent, a physician may terminate a pregnancy if he or she
4	has obtained at least one corroborative medical opinion
5	attesting to the medical necessity for emergency medical
6	procedures and to the fact that to a reasonable degree of
7	medical certainty the continuation of the pregnancy would
8	threaten the life of the pregnant woman. In the event no
9	second physician is available for a corroborating opinion, the
10	physician may proceed but shall document reasons for the
11	medical necessity in the patient's medical records.
12	(c) Violation of this subsection by a physician
13	constitutes grounds for disciplinary action under s. 458.331
14	or s. 459.015. Substantial compliance or reasonable belief
15	that complying with the requirements of informed consent would
16	threaten the life or health of the patient is a defense to any
17	action brought under this paragraph.
18	(4) NOTIFICATION REQUIRED
19	(a) A termination of pregnancy may not be performed or
20	induced upon a minor unless the person performing or inducing
21	the termination of pregnancy has given at least 48 hours'
22	actual notice to one parent or to the legal guardian of the
23	pregnant minor of his or her intention to perform or induce
24	the termination of pregnancy. The notice may be given by a
25	referring physician. The person who performs the termination
26	of pregnancy must receive the written statement of the
27	referring physician certifying that the referring physician
28	has given notice. If actual notice is not possible after a
29	reasonable effort, the person or his or her agent must give 48
30	hours' constructive notice.
31	(b) Notice shall not be required if:
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1	1. A medical emergency exists and there is
2	insufficient time for the attending physician to comply with
3	the notification requirements. In the event a medical
4	emergency exists, the physician may terminate the pregnancy if
5	he or she has obtained at least one corroborative medical
6	opinion attesting to the medical necessity for emergency
7	medical procedures. In the event no second physician is
8	available for a corroborating opinion, the physician may
9	proceed but must document reasons for the medical necessity in
10	the patient's medical records;
11	2. Notice is waived in writing by the person who is
12	entitled to notice;
13	3. Notice is waived if the minor is or has been
14	married or has had the disability of nonage removed pursuant
15	to s. 743.015, or similar statutes of other states; or
16	4. Notice is waived under the provisions of subsection
17	<u>(5).</u>
18	(c) Violation of this subsection by a physician
19	constitutes grounds for disciplinary action under s. 458.331
20	<u>or s. 459.015.</u>
21	(5) PROCEDURE FOR JUDICIAL WAIVER OF NOTICE
22	(a) A minor may petition any circuit court for a
23	waiver of the notice requirements of subsection (4) and may
24	participate in proceedings on her own behalf. The petition
25	shall include a statement that the complainant is pregnant and
26	notice has not been waived. The court may appoint a guardian
27	ad litem for her. Any guardian ad litem appointed under this
28	subsection shall act to maintain the confidentiality of the
29	proceedings. The circuit court shall advise the minor that she
30	has a right to court-appointed counsel and shall provide her
31	with counsel upon her request.
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1	(b) Court proceedings under this section shall be
2	confidential and shall ensure the anonymity of the minor. All
3	court proceedings under this section shall be sealed. The
4	minor shall have the right to file her petition in the circuit
5	court using a pseudonym or using solely her initials. All
6	documents related to this petition shall be confidential and
7	shall not be available to the public. Court proceedings under
8	this section shall be given precedence over other pending
9	matters to the extent necessary to ensure that the court
10	reaches a decision promptly. The court shall rule, and issue
11	written findings of fact and conclusions of law, within 48
12	hours of the time that the petition was filed, except that the
13	48-hour limitation may be extended at the request of the
14	minor. If the court fails to rule within the 48-hour period
15	and an extension was not requested, then the petition shall be
16	deemed to have been granted, and the notice requirement shall
17	be waived.
18	(c) If the court finds, by clear and convincing
19	evidence, that the minor is sufficiently mature to decide
20	whether to terminate her pregnancy, the court shall issue an
21	order authorizing the minor to consent to the performance or
22	inducement of a termination of pregnancy without the
23	notification of a parent or guardian. If the court does not
24	make the finding specified in this paragraph or paragraph $(d)$ ,
25	it shall dismiss the petition.
26	(d) If the court finds, by clear and convincing
27	evidence, that there is evidence of child abuse or neglect, or
28	sexual abuse of the complainant by one or both of her parents,
29	her guardian, or her custodian, or that the notification of a
30	parent or guardian is not in the best interest of the
31	complainant, the court shall issue an order authorizing the
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1 minor to consent to the performance or inducement of a termination of pregnancy without the notification of a parent 2 3 or guardian. If the court does not make the finding specified in this paragraph or paragraph (c), it shall dismiss the 4 5 petition. б (e) A court that conducts proceedings under this 7 section shall issue written and specific factual findings and 8 legal conclusions supporting its decision and shall order that a confidential record of the evidence and the judge's findings 9 and conclusions be maintained. At the hearing, the court shall 10 11 hear evidence relating to the emotional development, maturity, intellect, and understanding of the minor. 12 (f) An expedited confidential appeal shall be 13 14 available, as the Supreme Court provides by rule, to any minor to whom the circuit court denies a waiver of notice. An order 15 authorizing a termination of pregnancy without notice shall 16 17 not be subject to appeal. (g) No filing fees shall be required of any pregnant 18 19 minor who petitions a court for a waiver of parental notification under this subsection at either the trial or the 20 appellate level. 21 22 The requirements and procedures under this subsection are 23 24 available to minors whether or not they are residents of this 25 state. (6) (4) STANDARD OF MEDICAL CARE TO BE USED DURING 26 27 VIABILITY .-- If a termination of pregnancy is performed during 28 viability, no person who performs or induces the termination 29 of pregnancy shall fail to use that degree of professional skill, care, and diligence to preserve the life and health of 30 31 the fetus which such person would be required to exercise in 9

order to preserve the life and health of any fetus intended to 1 2 be born and not aborted. "Viability" means that stage of fetal 3 development when the life of the unborn child may with a 4 reasonable degree of medical probability be continued 5 indefinitely outside the womb. Notwithstanding the provisions б of this subsection, the woman's life and health shall 7 constitute an overriding and superior consideration to the concern for the life and health of the fetus when such 8 concerns are in conflict. 9

10 <u>(7)(5)</u> EXPERIMENTATION ON FETUS PROHIBITED;
11 EXCEPTION.--No person shall use any live fetus or live,
12 premature infant for any type of scientific, research,
13 laboratory, or other kind of experimentation either prior to
14 or subsequent to any termination of pregnancy procedure except
15 as necessary to protect or preserve the life and health of
16 such fetus or premature infant.

17 (8)(6) FETAL REMAINS.--Fetal remains shall be disposed 18 of in a sanitary and appropriate manner and in accordance with 19 standard health practices, as provided by rule of the 20 department. Failure to dispose of fetal remains in accordance 21 with department rules is a misdemeanor of the second degree, 22 punishable as provided in s. 775.082 or s. 775.083.

(9) (9) (7) REFUSAL TO PARTICIPATE IN TERMINATION 23 24 PROCEDURE .-- Nothing in this section shall require any hospital 25 or any person to participate in the termination of a 26 pregnancy, nor shall any hospital or any person be liable for such refusal. No person who is a member of, or associated 27 28 with, the staff of a hospital, nor any employee of a hospital 29 or physician in which or by whom the termination of a pregnancy has been authorized or performed, who shall state an 30 31 objection to such procedure on moral or religious grounds

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1 shall be required to participate in the procedure which will 2 result in the termination of pregnancy. The refusal of any 3 such person or employee to participate shall not form the 4 basis for any disciplinary or other recriminatory action 5 against such person. б (10) (10) (8) EXCEPTION. -- The provisions of this section 7 shall not apply to the performance of a procedure which 8 terminates a pregnancy in order to deliver a live child. 9 (11)(9) PENALTIES FOR VIOLATION. -- Except as provided in subsections (3), (4), and (8)10 11 (a) Any person who willfully performs, or actively participates in, a termination of a pregnancy procedure in 12 13 violation of the requirements of this section commits a felony 14 of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. 15 (b) Any person who performs, or actively participates 16 17 in, a termination of a pregnancy procedure in violation of the 18 provisions of this section which results in the death of the 19 woman commits a felony of the second degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. 20 (12) PROCEEDINGS.--The Supreme Court is requested to 21 22 adopt rules to ensure that proceedings under this section are handled in an expeditious and confidential manner and in a 23 24 manner that will satisfy the requirements of state and federal 25 courts. Section 4. If any provision of this act or the 26 27 application thereof to any person or circumstance is held 28 invalid, the invalidity shall not affect other provisions or 29 applications of the act which can be given effect without the invalid provision or application, and to this end the 30 31 provisions of this act are declared severable.

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1	Section 5. This act shall take effect upon becoming a
2	law.
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4	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN
5	COMMITTEE SUBSTITUTE FOR <u>SB 1814</u>
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7	The bill deletes references to "unemancipated minors" and "incompetent persons." The notice requirements in the bill are
8	made applicable to minors, except that the requirements are expressly waived for a minor if married, has been married, or
9	has had the disability of nonage removed under s. 743.015, F.S., or similar laws of other states. It subjects physicians
10	who do not comply with the notice requirements contained in the bill to professional disciplinary action. A definition for
11	the term "child abuse and neglect" is added.
12	The definition of "abortion" is restored to existing language and the definition for the terms "coercion," "emancipated
13	minor," "incompetent person," "neglect," and "physical abuse" are deleted. Also deleted from the bill is language:
14	prohibiting coercion; requiring a physician to give notice to a minor's sibling who is 21 years of age, a stepparent, or
15	grandparent specified by the minor when the minor provides a written declaration that she is a victim of sexual abuse.
16	neglect, or physical abuse, and related requirements; criminal and civil sanctions and the prescription of the underlying
17	conduct to which such sanctions were made applicable; and a reporting requirement imposed on physicians for the provision
18	of certain statistical information to the Department of Health.
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