Florida Senate - 1998

By Senator Campbell

_	25-1182-98
1	A bill to be entitled
2	An act relating to title insurance; amending s.
3	624.509, F.S.; deleting a tax on risk premiums
4	for title insurance; amending s. 626.841, F.S.;
5	modifying the definition of title insurance
6	agent and title insurance agency; amending s.
7	626.8473, F.S.; authorizing title insurance
8	agencies to engage in business as an escrow
9	agent; amending s. 626.9541, F.S.; providing
10	that, for purposes of determining unlawful
11	rebates, both the title insurance agent's and
12	the title insurer's share of the premium is
13	considered a charge made incident to the
14	issuance of such insurance; amending s.
15	627.7711, F.S.; providing a definition;
16	amending s. 627.777, F.S.; providing for
17	approval of forms; amending s. 627.7773, F.S.;
18	providing an exception from accounting for
19	outstanding forms; amending s. 627.780, F.S.;
20	eliminating risk premium from the type of
21	premium that may be charged for title
22	insurance; amending s. 627.782, F.S.; providing
23	for adoption of rates; amending s. 627.783,
24	F.S.; conforming provisions; amending s.
25	627.784, F.S.; providing that a title insurance
26	policy may not be issued without regard to the
27	possible existence of adverse matters or
28	defects of title; amending s. 627.7841, F.S.;
29	deleting binder commitments; amending s.
30	627.7845, F.S.; deleting binder and guarantee
31	of title insurance; amending s. 627.786, F.S.;
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1 deleting guarantee of title insurance; amending 2 s. 627.791, F.S.; deleting binder and guarantee 3 of title insurance; amending s. 627.792, F.S.; providing liability of title insurers for 4 5 defalcation by title insurance agents and б agencies; deleting binder and guarantee of title insurance; repealing s. 627.7831, F.S.; 7 relating to title binders and commitments; 8 9 providing an effective date. 10 11 Be It Enacted by the Legislature of the State of Florida: 12 Section 1. Subsection (1) of section 624.509, Florida 13 Statutes, is amended to read: 14 624.509 Premium tax; rate and computation .--15 (1) In addition to the license taxes provided for in 16 17 this chapter, each insurer shall also annually, and on or 18 before March 1 in each year, except as to wet marine and 19 transportation insurance taxed under s. 624.510, pay to the 20 Department of Revenue a tax on insurance premiums, risk 21 premiums for title insurance, or assessments, including membership fees and policy fees and gross deposits received 22 from subscribers to reciprocal or interinsurance agreements, 23 24 and on annuity premiums or considerations, received during the 25 preceding calendar year, the amounts thereof to be determined as set forth in this section, to wit: 26 27 (a) An amount equal to 1.75 percent of the gross 28 amount of such receipts on account of life and health 29 insurance policies covering persons resident in this state and 30 on account of all other types of policies and contracts 31 (except annuity policies or contracts taxable under paragraph 2

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1 (b)) covering property, subjects, or risks located, resident, 2 or to be performed in this state, omitting premiums on 3 reinsurance accepted, and less return premiums or assessments, but without deductions: 4 1. For reinsurance ceded to other insurers; 5 б 2. For moneys paid upon surrender of policies or 7 certificates for cash surrender value; 8 3. For discounts or refunds for direct or prompt 9 payment of premiums or assessments; and 10 4. On account of dividends of any nature or amount 11 paid and credited or allowed to holders of insurance policies; certificates; or surety, indemnity, reciprocal, or 12 13 interinsurance contracts or agreements; and 14 (b) An amount equal to 1 percent of the gross receipts 15 on annuity policies or contracts paid by holders thereof in this state. 16 17 Section 2. Section 626.841, Florida Statutes, is 18 amended to read: 19 626.841 Definitions.--The term: 20 (1) "Title insurance agent" means a person appointed 21 in writing by a title insurer to issue and countersign 22 binders, commitments, policies of title insurance, or guarantees of title in its behalf. 23 24 (2) "Title insurance agency" means an insurance agency 25 under which title insurance agents and other employees determine insurability in accordance with underwriting rules 26 and standards prescribed by the title insurer represented by 27 28 the agency, and issue and countersign binders, commitments of 29 title insurance, endorsements, or policies of title insurance guarantees of title, on behalf of the appointing title 30 31 insurer. The term does not include a title insurer.

1 Section 3. Section 626.8473, Florida Statutes, is 2 amended to read: 3 626.8473 Escrow; trust fund.--4 (1) A title insurance agency or agent may engage in 5 business as an escrow agent as to funds received from others б to be subsequently disbursed by the title insurance agency or 7 agent in connection with real estate closing transactions 8 involving the issuance of title insurance binders, 9 commitments, or policies of title insurance, or guarantees of 10 title, provided that a licensed and appointed title insurance 11 agent complies with the requirements of s. 626.8417, and a 12 licensed agency complies with the requirements of s. 626.8418, 13 including such requirements added after the initial licensure 14 of the agency or agent. (2) All funds received by a title insurance agency or 15 agent as described in subsection (1) shall be trust funds 16 17 received in a fiduciary capacity by the title insurance agent 18 and shall be the property of the person or persons entitled 19 thereto. (3) All funds received by a title insurance agent to 20 21 be held in trust shall be immediately placed in an escrow trust account in a financial institution insured by an agency 22 of the federal government and located within this state, where 23 24 the funds shall be kept until disbursement thereof is properly authorized. 25 (4) Funds required to be maintained in escrow trust 26 accounts pursuant to this section shall not be subject to any 27 28 debts of the title insurance agency or agent and shall be used 29 only in accordance with the terms of the individual, escrow, settlement, or closing instructions under which the funds were 30 31 accepted.

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1	(5) The title insurance <u>agency or</u> agents shall
2	maintain separate records of all receipts and disbursements of
3	escrow, settlement, or closing funds.
4	(6) In the event that the department promulgates rules
5	necessary to implement the requirements of this section
6	pursuant to s. 624.308, the department shall consider
7	reasonable standards necessary for the protection of funds
8	held in trust, including, but not limited to, standards for
9	accounting of funds, standards for receipt and disbursement of
10	funds, and protection for the person or persons to whom the
11	funds are to be disbursed.
12	(7) A title insurance <u>agency or</u> agent, or any officer,
13	director, or employee thereof, or any person associated
14	therewith as an independent contractor for bookkeeping or
15	similar purposes, who converts or misappropriates funds
16	received or held in escrow or in trust by such title insurance
17	agency or agent, or any person who knowingly receives or
18	conspires to receive such funds, commits:
19	(a) If the funds converted or misappropriated are \$300
20	or less, a misdemeanor of the first degree, punishable as
21	provided in s. 775.082 or s. 775.083.
22	(b) If the funds converted or misappropriated are more
23	than \$300, but less than \$20,000, a felony of the third
24	degree, punishable as provided in s. 775.082, s. 775.083, or
25	s. 775.084.
26	(c) If the funds converted or misappropriated are
27	\$20,000 or more, but less than \$100,000, a felony of the
28	second degree, punishable as provided in s. 775.082, s.
29	775.083, or s. 775.084.
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1	(d) If the funds converted or misappropriated are
2	\$100,000 or more, a felony of the first degree, punishable as
3	provided in s. 775.082, s. 775.083, or s. 775.084.
4	Section 4. Paragraph (h) of subsection (1) of section
5	626.9541, Florida Statutes, is amended to read:
6	626.9541 Unfair methods of competition and unfair or
7	deceptive acts or practices defined
8	(1) UNFAIR METHODS OF COMPETITION AND UNFAIR OR
9	DECEPTIVE ACTSThe following are defined as unfair methods
10	of competition and unfair or deceptive acts or practices:
11	(h) Unlawful rebates
12	1. Except as otherwise expressly provided by law, or
13	in an applicable filing with the department, knowingly:
14	a. Permitting, or offering to make, or making, any
15	contract or agreement as to such contract other than as
16	plainly expressed in the insurance contract issued thereon;
17	b. Paying, allowing, or giving, or offering to pay,
18	allow, or give, directly or indirectly, as inducement to such
19	insurance contract, any unlawful rebate of premiums payable on
20	the contract, any special favor or advantage in the dividends
21	or other benefits thereon, or any valuable consideration or
22	inducement whatever not specified in the contract;
23	c. Giving, selling, or purchasing, or offering to
24	give, sell, or purchase, as inducement to such insurance
25	contract or in connection therewith, any stocks, bonds, or
26	other securities of any insurance company or other
27	corporation, association, or partnership, or any dividends or
28	profits accrued thereon, or anything of value whatsoever not
29	specified in the insurance contract.
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1 2. Nothing in paragraph (g) or subparagraph 1. of this 2 paragraph shall be construed as including within the 3 definition of discrimination or unlawful rebates: In the case of any contract of life insurance or 4 a. 5 life annuity, paying bonuses to all policyholders or otherwise 6 abating their premiums in whole or in part out of surplus 7 accumulated from nonparticipating insurance; provided that any 8 such bonuses or abatement of premiums is fair and equitable to 9 all policyholders and for the best interests of the company 10 and its policyholders. 11 b. In the case of life insurance policies issued on the industrial debit plan, making allowance to policyholders 12 who have continuously for a specified period made premium 13 payments directly to an office of the insurer in an amount 14 which fairly represents the saving in collection expenses. 15 Readjustment of the rate of premium for a group 16 c. 17 insurance policy based on the loss or expense thereunder, at 18 the end of the first or any subsequent policy year of 19 insurance thereunder, which may be made retroactive only for 20 such policy year. Issuance of life insurance policies or annuity 21 d. contracts at rates less than the usual rates of premiums for 22 such policies or contracts, as group insurance or employee 23 24 insurance as defined in this code. 25 Issuing life or disability insurance policies on a e. salary savings, bank draft, preauthorized check, payroll 26 27 deduction, or other similar plan at a reduced rate reasonably 28 related to the savings made by the use of such plan. 29 3.a. No title insurer, or any member, employee, 30 attorney, agent, or solicitor thereof, shall pay, allow, or 31 give, or offer to pay, allow, or give, directly or indirectly,

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1 as inducement to title insurance, or after such insurance has 2 been effected, any unlawful rebate or abatement of the charge 3 made incident to the issuance of such insurance, any special 4 favor or advantage, or any monetary consideration or 5 inducement whatever. The words "charge made incident to the б issuance of such insurance" shall be construed to encompass 7 both underwriting premium, agent's and title insurer's share 8 of premium, title information commission, abstracting charges, 9 title examination fee, and closing charges; however, nothing 10 herein contained shall preclude an abatement in an attorney's 11 fee charged for services rendered incident to the issuance of such insurance. 12

13 b. Nothing in this subparagraph shall be construed as 14 prohibiting the payment of fees to attorneys at law duly licensed to practice law in the courts of this state, for 15 professional services in the actual examination of title to 16 17 real property as a condition to the issuance of title insurance, or as prohibiting the payment of earned portions of 18 19 the premium commissions to duly appointed agents who actually 20 perform services issue the policy of title insurance for the title insurer underwriting company. 21

No insured named in a policy, or any other person 22 c. directly or indirectly connected with the transaction 23 24 involving the issuance of such policy, including, but not 25 limited to, any mortgage broker, real estate broker, builder, or attorney, any employee, agent, representative, or solicitor 26 thereof, or any other person whatsoever, shall knowingly 27 28 receive or accept, directly or indirectly, any unlawful rebate 29 or abatement of said charge, or any monetary consideration or 30 inducement, other than as set forth in sub-subparagraph b. 31

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1 Section 5. Section 627.7711, Florida Statutes, is 2 amended to read: 3 627.7711 Definitions.--As used in this part, the term: 4 (1) "Primary title services" means the examination of 5 the title information to determine insurability; the б preparation and issuance of a title insurance commitment 7 setting forth the requirements to insure; clearing or 8 approving clearance of the requirements to insure; and 9 preparation and issuance of the policy. 10 (2)(1) "Related title services" means services 11 performed by a title insurer or title insurance agent, including, but not limited to, preparing or obtaining title 12 13 information, preparing documents necessary to close the transaction, conducting the closing, or handling the 14 disbursing of funds related to the closing in a real estate 15 closing transaction in which a title insurance binder, 16 17 commitment, or policy is to be issued. The risk premium, together with the charge for related title services, 18 19 constitutes the regular title insurance premium. 20 (3)(2) "Risk Premium" means the charge, as specified by rule of the department, that is made by a title insurer for 21 issuing a title insurance policy and includes the charge for 22 performance of primary title services by a title insurer or 23 24 title insurance agent and incurring the risks incident thereto 25 the assumption of the risk, under the several classifications of title insurance contracts and forms, and upon which charge 26 a premium tax is paid under s. 624.509. As used in this part 27 28 or in any other law, with respect to title insurance, the 29 words "premium" or "risk premium" mean only the risk premium 30 as defined in this section and do not include any other charge 31 incidental to title insurance.

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1	(4) (3) "Title insurer" means any domestic company	
2	organized and authorized to do business under the provisions	
3	of chapter 624, for the purpose of issuing title insurance, or	
4	any insurer organized under the laws of another state, the	
5	District of Columbia, or a foreign country and holding a	
6	certificate of authority to transact business in this state,	
7	for the purpose of issuing title insurance.	
8	Section 6. Section 627.777, Florida Statutes, is	
9	amended to read:	
10	627.777 Approval of formsA title insurer may not	
11	issue or agree to issue any form of title insurance binder ,	
12	title insurance commitment, preliminary report, title	
13	insurance policy, other contract of title insurance, or	
14	related form until it is filed with and approved by the	
15	department. The department may not disapprove a title	
16	guarantee or policy form on the ground that it has on it a	
17	blank form for an attorney's opinion on the title.	
18	Section 7. Section 627.7773, Florida Statutes, is	
19	amended to read:	
20	627.7773 Accounting and auditing of forms by title	
21	insurers	
22	(1) Each title insurer authorized to do business in	
23	this state shall, at least once during each calendar year,	
24	require of each of its title insurance agents accountings of	
25	all outstanding forms in the agent's possession of the types	
26	that are specified in s. 627.777, except title insurance	
27	commitments.	
28	(2) If the department has reason to believe that an	
29	audit of outstanding forms should be required of any title	
30	insurer as to a title insurance agent, the department may	
31	require the title insurer to make a special audit of the	
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1 forms. The title insurer shall complete the audit not later 2 than 60 days after the request is received from the 3 department, and shall report the results of the special audit 4 to the department no later than 90 days after the request is 5 received. б Section 8. Section 627.780, Florida Statutes, is 7 amended to read: 8 627.780 Illegal dealings in risk premium.--9 (1) A person may not knowingly quote, charge, accept, 10 collect, or receive a risk premium for title insurance other 11 than the risk premium adopted by the department. (2) A title insurer may not knowingly accept, collect, 12 13 or receive any sum as risk premium for title insurance, if the title insurance is not then provided or is not to be provided, 14 subject to acceptance of the risk, in due course, unless the 15 title insurer promptly enters the sum on its books of account 16 17 as premium collected in advance. 18 Section 9. Section 627.782, Florida Statutes, is 19 amended to read: 20 627.782 Adoption of rates.--(1) Subject to the rating provisions of this code, the 21 22 department must adopt a rule specifying the risk premium to be charged in this state by insurers for the respective types of 23 24 title insurance contracts and for, policies issued through 25 agents, the percentage thereof required to be retained by the title insurer, which must not be less than 30 percent, 26 27 provided that: 28 In a transaction that is subject to the Real (a) 29 Estate Settlement Procedures Act of 1974, 12 U.S.C. s. 2601 et 30 seq., as amended, no portion of the premium attributable to 31 providing a primary title service may be paid to or retained

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1 by any person who does not actually perform or is not liable for the performance of such service; and 2 3 (b) In a transaction that is not subject to the Real Estate Settlement Procedures Act, when a title insurer 4 5 performs for its agent the examination of the title б information and determines insurability, the title insurer 7 shall retain not less than 40 percent of the premium.services 8 incident thereto. The department may, by rule, establish 9 limitations on such reasonable charges made in addition to the 10 risk premium based upon the expenses associated with the 11 services rendered and other relevant factors. The department must also adopt rules incident to the applicability of the 12 risk premium, including the percentage or amount of the risk 13 premium required to be maintained by the title insurer, and 14 related rules to ensure that the amounts required to be 15 maintained by the insurer are not less than 30 percent of the 16 17 risk premium for policies sold by agents. 18 (2) In adopting premium rates, the department must 19 give due consideration to the following: 20 (a) The insurers' loss experience and prospective loss experience under insured closing service letters, search and 21 examination services, and policy liabilities. 22 23 (b) A reasonable margin for underwriting profit and 24 contingencies, including contingent liability under s. 627.7865, sufficient to allow insurers and agents to earn a 25 rate of return on their capital, and agents to earn a 26 27 reasonable profit, that will attract and retain adequate 28 capital investment in the title insurance business. 29 (c) Past expenses and prospective expenses for 30 administration and handling of risks. 31 (d) Liability for defalcation. 12

1 (e) Other relevant factors. 2 (3) Rates may be grouped by classification or schedule 3 and may differ as to class of risk assumed. 4 (4) Rates may not be excessive, inadequate, or 5 unfairly discriminatory. б (5) The risk premium applies to each \$100 of insurance 7 issued to an insured. 8 (6) The risk premium rates apply throughout this 9 state. 10 (7) The department shall, in accordance with the 11 standards provided in subsection (2), review the risk premium and the related title services rate as needed, but not less 12 13 frequently than once every 3 years, and shall, based upon the 14 review required by this subsection, revise the risk premium and the related title services rate if the results of the 15 review so warrant. 16 17 (8) The department may, by rule, require licensees 18 under this part to annually submit statistical information, 19 including loss and expense data, as the department determines 20 to be necessary to analyze risk premium and related title services rates, retention rates, and the condition of the 21 22 title insurance industry. Section 627.783, Florida Statutes, is 23 Section 10. 24 amended to read: 627.783 Rate deviation .--25 (1) A title insurer may petition the department for an 26 27 order authorizing a specific deviation from the adopted risk 28 premium, and a title insurer or title insurance agent may 29 petition the department for an order authorizing and permitting a specific deviation above the reasonable charge 30 31 for other services rendered specified in s. 627.782(1). The 13

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1 petition shall be in writing and sworn to and shall set forth 2 allegations of fact upon which the petitioner will rely, 3 including the petitioner's reasons for requesting the 4 deviation. Any authorized title insurer or agent may join in 5 the petition for like authority to deviate or may file a 6 separate petition praying for like authority or opposing the 7 deviation. The department shall rule on all such petitions 8 simultaneously. 9 (2) If, in the judgment of the department, the 10 requested deviation is not justified, the department may enter 11 an order denying the petition. An order granting a petition constitutes an amendment to the adopted risk premium, and is 12 subject to s. 627.782. 13 Section 11. Section 627.784, Florida Statutes, is 14 amended to read: 15 627.784 Casualty title insurance prohibited.--A title 16 17 insurance policy or guarantee of title may not be issued without regard with disregard to the possible existence of 18 19 adverse matters or defects of title. Section 12. Section 627.7841, Florida Statutes, is 20 21 amended to read: 627.7841 Insurance against adverse matters or defects 22 in the title.--If a title insurer issuing a binder, 23 24 commitment, policy of title insurance, or guarantee of title 25 upon an estate, lien, or interest in property located in this state through its officers, employees, or agents disburses 26 settlement or closing funds, the title insurer shall insure 27 28 against the possible existence of adverse matters or defects 29 in the title which are recorded during the period of time between the effective date of the binder or commitment and the 30 31 date of recording of the document creating the estate or 14

interest to be insured, except as to matters of which the
 insured has knowledge.

3 Section 13. Section 627.7845, Florida Statutes, is 4 amended to read:

5 627.7845 Determination of insurability required;
6 preservation of evidence of title search and examination.--

7 (1) A title insurer may not issue a title insurance 8 binder, commitment, endorsement, or title insurance policy, or 9 quarantee of title until the title insurer has caused to be 10 conducted a reasonable search and examination of the title and 11 of such other information as may be necessary, and has caused to be made a determination of insurability of title, including 12 13 endorsement coverages, in accordance with sound underwriting practices. 14

The title insurer shall cause the evidence of the 15 (2)reasonable search and examination of the title to be preserved 16 17 and retained in its files or in the files of its title insurance agent for a period of not less than 7 years after 18 19 the title insurance binder, commitment, or title insurance policy, or guarantee of title was issued. The title insurer 20 or agent must produce the evidence required to be maintained 21 by this subsection at its offices upon the demand of the 22 department. Instead of retaining the original evidence, the 23 24 title insurer or the title insurance agent may, in the regular 25 course of business, establish a system under which all or part of the evidence is recorded, copied, or reproduced by any 26 photographic, photostatic, microfilm, microcard, miniature 27 28 photographic, or other process which accurately reproduces or 29 forms a durable medium for reproducing the original. (3) The title insurer or its agent must maintain a 30

31 record of the actual risk premium and related title service

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1 charges made for issuance of the policy and any endorsements in its files for a period of not less than 7 years. 2 The 3 insurer or agent must produce the record at its office upon 4 demand of the department. 5 (4) This section does not apply to an insurer assuming б no primary liability in a contract of reinsurance or to an 7 insurer acting as a coinsurer if any other coinsuring insurer has complied with this section. 8 Section 14. Section 627.786, Florida Statutes, is 9 10 amended to read: 11 627.786 Transaction of title insurance and any other kind of insurance prohibited.--12 13 (1) An insurer may not transact title insurance and any other kind of insurance in this state. 14 15 (2) Subsection (1) does not apply to any insurer actively transacting title insurance and any other kind of 16 17 insurance in this state on January 1, 1965. (3) Subsection (1) does not preclude a title insurer 18 19 from providing instruments to any prospective insured, in the 20 form and content approved by the department, under which the title insurer assumes liability for loss due to the fraud of, 21 dishonesty of, misappropriation of funds by, or failure to 22 comply with written closing instructions by, its contract 23 24 agents or approved attorneys in connection with a real 25 property transaction for which the title insurer is to issue a title insurance policy or guarantee of title. 26 27 Section 15. Section 627.791, Florida Statutes, is 28 amended to read: 29 627.791 Penalties against title insurers for 30 violations by persons or entities not licensed.--A title 31 insurer is subject to the penalties in ss. 624.418(2) and 16

1 624.4211 for any violation of a lawful order or rule of the 2 department, or for any violation of this code, committed by: 3 (1) A person, firm, association, corporation, 4 cooperative, joint-stock company, or other legal entity not 5 licensed under this part when issuing and countersigning binders, commitments, or policies of title insurance, or б 7 quarantees of title on behalf of the title insurer. 8 (2) An attorney when issuing and countersigning 9 binders, commitments, or policies of title insurance, or 10 guarantees of title on behalf of the title insurer. 11 Section 16. Section 627.792, Florida Statutes, is amended to read: 12 627.792 Liability of title insurers for defalcation by 13 title insurance agents and agencies.--A title insurer is 14 liable for the defalcation, conversion, or misappropriation by 15 a licensed title insurance agency or agent of funds held in 16 17 trust by the agency or agent pursuant to s. 626.8473. If the agency or agent is an agency or agent for licensed by two or 18 19 more title insurers, any liability shall be borne by the 20 insurer upon which a title insurance binder, commitment or, policy, or title guarantee was issued prior to the illegal 21 act. If no binder, commitment or, policy, or guarantee was 22 issued, each title insurer represented by the agent at the 23 24 time of the illegal act shares in the liability in the same 25 proportion that the premium remitted to it by the agency or agent during the 1-year period before the illegal act bears to 26 the total premium remitted to all title insurers by the agency 27 28 or agent during the same time period. 29 Section 17. Section 627.7831, Florida Statutes, is 30 repealed. 31 Section 18. This act shall take effect July 1, 1998. 17

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2	SENATE SUMMARY
3	Amends various provisions of the Florida Insurance Code
4	relating to title insurance. Modifies the definition of title insurance agent and title insurance agency. Authorizes title insurance agencies to engage in business
5	as an escrow agent. Provides that for purposes of
6	determining unlawful rebates, both the title insurance agent's and the title insurer's share of the premium is considered a charge made ingident to the issuance of such
7	considered a charge made incident to the issuance of such insurance. Eliminates risk premium from the type of premium that may be charged for title insurance. Deletes
8	title insurance binder or a commitment to insure a title or risk and guarantee of title insurance as types of
9	title insurance in specified circumstances. Provides liability of title insurers for defalcation by title
10	insurance agents and agencies. (See bill for details.)
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