By the Committee on Education and Senator Kirkpatrick

304-2164D-98

1 A bill to be entitled 2 An act relating to student grants; amending s. 216.136, F.S.; providing duties of the 3 4 Education Estimating Conference; amending s. 5 240.409, F.S.; authorizing eligibility determination and grant distribution for the 6 7 Florida Public Student Assistance Grant Program to be conducted by the receiving institution; 8 9 specifying a dollar value range for grant awards; amending s. 240.4095, F.S.; authorizing 10 eligibility determination and grant 11 distribution for the Florida Private Student 12 Assistance Grant Program to be conducted by the 13 receiving institution; specifying a dollar 14 value range for grant awards; amending s. 15 240.4097, F.S.; authorizing eligibility 16 determination and grant distribution for the 17 Florida Postsecondary Student Assistance Grant 18 19 Program to be conducted by the receiving 20 institution; specifying a dollar value range 21 for grant awards; providing an effective date. 22 23 Be It Enacted by the Legislature of the State of Florida: 24 25 Section 1. Subsection (4) of section 216.136, Florida Statutes, is amended to read: 26 27 216.136 Consensus estimating conferences; duties and 28 principals.--(4) EDUCATION ESTIMATING CONFERENCE. --29 30 (a) Duties.--The Education Estimating Conference shall

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31 develop such official information relating to the state public

CODING: Words stricken are deletions; words underlined are additions.

educational system, including forecasts of student 2 enrollments, the number of students qualified for state 3 financial aid programs and the appropriation required to fund the full award amounts for each program, fixed capital outlay 4 5 needs, and Florida Education Finance Program formula needs, as 6 the conference determines is needed for the state planning and 7 budgeting system. The conference's initial projections of enrollments in public schools shall be forwarded by the 8 9 conference to each school district no later than 2 months 10 prior to the start of the regular session of the Legislature. 11 Each school district may, in writing, request adjustments to the initial projections. Any adjustment request shall be 12 13 submitted to the conference no later than 1 month prior to the start of the regular session of the Legislature and shall be 14 considered by the principals of the conference. A school 15 district may amend its adjustment request, in writing, during 16 17 the first 3 weeks of the legislative session, and such amended adjustment request shall be considered by the principals of 18 19 the conference. For any adjustment so requested, the district 20 shall indicate and explain, using definitions adopted by the conference, the components of anticipated enrollment changes 21 that correspond to continuation of current programs with 22 workload changes; program improvement; program reduction or 23 24 elimination; initiation of new programs; and any other 25 information that may be needed by the Legislature. For public schools, the conference shall submit its full-time equivalent 26 student consensus estimate to the Legislature no later than 1 27 28 month after the start of the regular session of the 29 Legislature. No conference estimate may be changed without the agreement of the full conference. 30

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1 (b) Adjustments. -- No later than 2 months prior to the start of the regular session of the Legislature, the 3 conference shall forward to each eligible postsecondary education institution its initial projections of the number of students qualified for state financial aid programs and the appropriation required to fund those students at the full award amount. Each postsecondary education institution may request, in writing, adjustments to the initial projection. Any adjustment request must be submitted to the conference no 10 later than 1 month prior to the start of the regular session 11 of the Legislature and shall be considered by the principals of the conference. For any adjustment so requested, the 12 postsecondary education institution shall indicate and 13 14 explain, using definitions adopted by the conference, the components of anticipated changes that correspond to 15 continuation of current programs with enrollment changes, 16 17 program reduction or elimination, initiation of new programs, award amount increases or decreases, and any other information 18 19 that is considered by the conference. The conference shall submit its consensus estimate to the Legislature no later than 20 1 month after the start of the regular session of the 21 Legislature. No conference estimate may be changed without the 22 agreement of the full conference. 23 24 (c) (b) Principals. -- The Associate Deputy Commissioner 25 for Educational Management, the Executive Office of the Governor, the director of the Division of Economic and 26 27 Demographic Research of the Joint Legislative Management 28 Committee, and professional staff of the Senate and House of 29 Representatives who have forecasting expertise, or their

designees, are the principals of the Education Estimating

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Management or his or her designee shall preside over sessions of the conference.

Section 2. Effective July January 1, 1999, section 240.409, Florida Statutes, is amended to read:

240.409 Florida Public Student Assistance Grant Program; eligibility for grants. --

- (1) There is hereby created a Florida Public Student Assistance Grant Program. The program shall to be administered by the participating institutions Department of Education in accordance with rules of the state board.
- (2)(a) State student assistance grants through the program may be made only to full-time degree-seeking students enrolled for a minimum of 6 credit hours who meet the general requirements for student eligibility as provided in s. 240.404, except as otherwise provided in this section. Such grants shall be awarded annually for the amount of demonstrated unmet need for the cost of education and may not exceed an amount equal to the average prior academic year cost of tuition and matriculation fees and other registration fees for 30 credit hours at state universities or such other amount as specified in the General Appropriations Act, to any recipient. A demonstrated unmet need of less than \$200 shall render the applicant ineligible for a state student assistance grant. Recipients of such grants must have been accepted at a state university or community college authorized by Florida law. No student may receive an award for more than the equivalent of 9 semesters or 14 quarters of full-time enrollment in a period of not more than 6 consecutive years, except as otherwise provided in s. 240.404(3).
- (b) A student applying for a Florida public student 31 assistance grant shall be required to apply for the Pell

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Grant. The Pell Grant entitlement shall be considered by the department when conducting an assessment of the financial resources available to each student.

- (c) The criteria and procedure for establishing standards of eligibility shall be determined by the department. The department is directed to establish a rating system upon which to base the approval of grants, and such system shall include a certification of acceptability by the state university or community college of the applicant's choice and the use of a nationally recognized system of need analysis. Priority in the distribution of grant moneys shall be given to students with the lowest total family resources, in accordance with a nationally recognized system of need analysis as determined pursuant to this subsection, taking into consideration the receipt of Pell Grants and student contributions to educational costs. Using the system of need analysis, the department shall establish a maximum expected family contribution. An institution may not make a grant from this program to a student whose expected family contribution exceeds the level established by the department.
- the department by the established date, the eligible students to whom grant moneys are disbursed each academic term. Each institution shall also report to the department necessary demographic and eligibility data for such students. The department is directed to establish, for fall enrollment, an initial application deadline for students attending all eligible institutions and an additional application deadline for community college applicants who apply after the initial application deadline. The second community college deadline shall be at the close of each institution's drop-add period.

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The department shall reserve an amount to be designated annually in the General Appropriations Act for the purpose of providing awards to community college students who apply for a student assistance grant after the initial application deadline. Community college applicants who apply during the initial application period and are eligible to receive an award, but do not receive an award because of insufficient funds, shall have their applications reconsidered with those community college applicants who apply after the initial application deadline. The provisions of this paragraph shall take effect beginning with the 1990-1991 academic year.

(3) Based on the unmet financial need of an eligible applicant, the full amount of a Florida public student assistance grant must be between \$200 and the weighted average of the cost of matriculation and other registration fees for 30 credit hours at state universities \$1,500 per academic year or the amount specified in the General Appropriations Act. Students enrolled for 6 to 8 credit hours may receive up to one-half of the maximum award, students enrolled for 9 to 11 credit hours may receive up to three-fourths of the maximum award, and students enrolled for 12 or more credit hours may receive up to the full award. When funds are not sufficient to make full awards to all eligible applicants, the department shall reduce the amount of each recipient's grant award pro rata. For any year in which a pro rata grant reduction is necessary, such adjustment shall be made by reducing the second semester or the second and third quarter award disbursements to grant recipients. In each such instance, institutions shall notify students of award adjustments.

(4) In the event that a Florida public student assistance grant recipient transfers from one institution

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eligible under this section, s. 240.4095, or s. 240.4097 to another, his or her eliqibility shall be transferable upon approval of the department. When approved by the department, the amount of the unmet need shall be recalculated for the new institution and shall be adjusted accordingly.

(4)<del>(5)</del>(a) The funds appropriated for the Florida Public Student Assistance Grant shall be distributed to eligible institutions in accordance with a formula recommended by the Department of Education's Florida Council of Student Financial Aid Advisors and reviewed by the Postsecondary Education Planning Commission, the State Board of Community Colleges, and the Board of Regents. The formula shall consider at least the prior year's distribution of funds, the number of full-time and part-time eligible applicants who did not receive awards, the standardization of the expected family contribution, and provisions for unused funds.

(b) Payment of Florida public student assistance grants shall may be transmitted to the president of the state university or community college which the recipient is attending, or to his or her representative, in advance of the registration period. Institutions shall notify students of the amount of their awards.

(c)(b) Institutions shall certify to the department, within 30 days of the end of regular registration, the eligibility status of each awarded student. The eligibility status of each student to receive a disbursement shall be determined by each institution as of the end of its regular registration period, inclusive of a drop-add period. Institutions shall not be required to reevaluate a student's eligibility status after this date for purposes of changing 31 amending eligibility determinations previously made. However,

 an institution shall be required to make refunds for students who receive award disbursements and terminate enrollment for any reason during the academic term when an institution's refund policies permit a student to receive a refund under these circumstances.

 $\underline{(d)(c)}$  Institutions shall certify to the department the amount of funds disbursed to each student and shall remit to the department any undisbursed advances  $\underline{by}$  June 1 of each year within 60 days of the end of regular registration.

(5)(6) Funds appropriated by the Legislature for state student assistance grants shall be deposited in the State Student Financial Assistance Trust Fund. Notwithstanding the provisions of s. 216.301 and pursuant to s. 216.351, any balance in the trust fund at the end of any fiscal year that has been allocated to the Florida Public Student Assistance Grant Program shall remain therein and shall be available for carrying out the purposes of this section.

 $\underline{(6)}$  (7) The State Board of Education shall establish rules necessary to implement this section.

Section 3. Effective July 1, 1999, section 240.4095, Florida Statutes, is amended to read:

240.4095 Florida Private Student Assistance Grant Program; eligibility for grants.--

- (1) There is hereby created a Florida Private Student Assistance Grant Program. The program shall to be administered by the <u>participating institutions</u> Department of Education in accordance with rules of the state board.
- (2)(a) Florida private student assistance grants from the State Student Financial Assistance Trust Fund may be made only to full-time degree-seeking students enrolled for a minimum of 6 credit hours who meet the general requirements

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for student eligibility as provided in s. 240.404, except as otherwise provided in this section. Such grants shall be awarded for the amount of demonstrated unmet need for tuition and fees and may not exceed an amount equal to the average matriculation and other registration fees for 30 credit hours at state universities plus \$1,000 a total of \$1,500 per academic year, or as specified in the General Appropriations Act, to any applicant. A demonstrated unmet need of less than \$200 shall render the applicant ineligible for a Florida private student assistance grant. Recipients of such grants must have been accepted at a baccalaureate-degree-granting independent nonprofit college or university, which is accredited by the Commission on Colleges of the Southern Association of Colleges and Schools, and which has a secular 14 purpose, and which is located in and chartered as a domestic corporation by the state. No student may receive an award for more than the equivalent of 9 semesters or 14 quarters of full-time enrollment in a period of not more than 6 consecutive years, except as otherwise provided in s. 240.404(3).

- (b) A student applying for a Florida private student assistance grant shall be required to apply for the Pell Grant. The Pell Grant entitlement shall be considered by the department when conducting an assessment of the financial resources available to each student.
- (c) The criteria and procedure for establishing standards of eligibility shall be determined by the department. The department is directed to establish a rating system upon which to base the approval of grants, including the use of a nationally recognized system of need analysis. The system shall include a certification of acceptability by

 the independent nonprofit college or university of the applicant's choice. Priority in the distribution of grant moneys shall be given to students with the lowest total family resources, in accordance with a nationally recognized system of need analysis as determined pursuant to this subsection, taking into consideration the receipt of Pell Grants and student contributions to educational costs. Using the system of need analysis, the department shall establish a maximum expected family contribution. An institution may not make a grant from this program to a student whose expected family contribution exceeds the level established by the department.

- (d) Each participating institution shall report, to the department by the established date, the eligible students to whom grant moneys are disbursed each academic term. Each institution shall also report to the department necessary demographic and eligibility data for such students.
- applicant, the full amount of a Florida private student assistance grant must be between \$200 and the average cost of matriculation and other registration fees for 30 credit hours at state universities plus \$1,000\$\frac{1},500\$ per academic year or the amount specified in the General Appropriations Act.

  Students enrolled for 6 to 8 credit hours may receive up to one-half of the maximum award, students enrolled for 9 to 11 credit hours may receive up to three-fourths of the maximum award, and students enrolled for 12 or more credit hours may receive up to the full award. When funds are not sufficient to make full awards to all eligible applicants, the department shall reduce the amount of each recipient's grant award pro rata. For any year in which a pro rata grant reduction is necessary, such adjustment shall be made by reducing the

second semester or the second and third quarter award disbursements to grant recipients. In each such instance, institutions shall notify students of award adjustments.

(4) In the event that a Florida private student

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assistance grant recipient transfers from one institution eligible under this section, s. 240.409, or s. 240.4097 to another, his or her eligibility shall be transferable upon approval of the department. When approved by the department, the amount of the unmet need shall be recalculated for the new institution and shall be adjusted accordingly.

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 $(4)\frac{(5)}{(a)}$  The funds appropriated for the Florida Private Student Assistance Grant shall be distributed to eligible institutions in accordance with a formula recommended by the Department of Education's Florida Council of Student Financial Aid Advisors and reviewed by the Postsecondary Education Planning Commission and the Independent Colleges and Universities of Florida. The formula shall consider at least the prior year's distribution of funds, the number of full-time and part-time eligible applicants who did not receive awards, the standardization of the expected family contribution, and provisions for unused funds.

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(b) Payment of Florida private student assistance grants shall may be transmitted to the president of the college or university which the recipient is attending, or to his or her representative, in advance of the registration period. Institutions shall notify students of the amount of their awards.

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(c) (b) Institutions shall certify to the department, within 30 days of the end of regular registration, the eligibility status of each awarded student. The eligibility 31 status of each student to receive a disbursement shall be

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30 31 determined by each institution as of the end of its regular registration period, inclusive of a drop-add period.

Institutions shall not be required to reevaluate a student's eligibility status after this date for purposes of changing amending eligibility determinations previously made. However, an institution shall be required to make refunds for students who receive award disbursements and terminate enrollment for any reason during the academic term when an institution's refund policies permit a student to receive a refund under these circumstances.

 $\underline{(d)(c)}$  Institutions shall certify to the department the amount of funds disbursed to each student and shall remit to the department any undisbursed advances  $\underline{by}$  June 1 of each year within 60 days of the end of regular registration.

(e) (d) Each institution that receives moneys through the Florida Private Student Assistance Grant Program shall cause to be prepared a biennial report that includes an independent external audit of the institution's administration of the program and a complete accounting of moneys in the State Student Financial Assistance Trust Fund allocated to the institution for the program. Such report shall be submitted to the department on or before March 1 every other year. department may conduct its own annual or biennial audit of an institution's administration of the program and its allocated funds in lieu of the required biennial report and independent external audit. The department may suspend or revoke an institution's eligibility to receive future moneys from the trust fund for the program or request a refund of any moneys overpaid to the institution through the trust fund for the program if the department finds that an institution has not complied with the provisions of this section. Any refund

requested pursuant to this paragraph shall be remitted within 60 days.

(5)(6) Funds appropriated by the Legislature for Florida private student assistance grants shall be deposited in the State Student Financial Assistance Trust Fund.

Notwithstanding the provisions of s. 216.301 and pursuant to s. 216.351, any balance in the trust fund at the end of any fiscal year that has been allocated to the Florida Private Student Assistance Grant Program shall remain therein and shall be available for carrying out the purposes of this section and as otherwise provided by law.

 $\underline{(6)}$  (7) The State Board of Education shall adopt rules necessary to implement this section.

Section 4. Effective July 1, 1999, section 240.4097, Florida Statutes, is amended to read:

240.4097 Florida Postsecondary Student Assistance Grant Program; eligibility for grants.--

- (1) There is hereby created a Florida Postsecondary Student Assistance Grant Program. The program shall to be administered by the participating institutions Department of Education in accordance with rules of the state board.
- (2)(a) Florida postsecondary student assistance grants through the State Student Financial Assistance Trust Fund may be made only to full-time degree-seeking students enrolled for a minimum of 6 credit hours who meet the general requirements for student eligibility as provided in s. 240.404, except as otherwise provided in this section. Such grants shall be awarded for the amount of demonstrated unmet need for tuition and fees and may not exceed an amount equal to the average prior-academic-year cost of matriculation and other registration fees for 30 credit hours at state universities

plus \$1,000 a total of \$1,500 per academic year, or as specified in the General Appropriations Act, to any applicant. A demonstrated unmet need of less than \$200 shall render the applicant ineligible for a Florida postsecondary student assistance grant. Recipients of such grants must have been accepted at a postsecondary institution that is located in and chartered as a domestic corporation by the state and that is:

- 1. A private nursing diploma school approved by the Florida Board of Nursing; or
- 2. An institution either licensed by the State Board of Independent Colleges and Universities or exempt from licensure pursuant to s. 246.085(1)(a), excluding those institutions the students of which are eligible to receive a Florida private student assistance grant pursuant to s. 240.4095.

No student may receive an award for more than the equivalent of 9 semesters or 14 quarters of full-time enrollment in a period of not more than 6 consecutive years, except as otherwise provided in s. 240.404(3).

- (b) A student applying for a Florida postsecondary student assistance grant shall be required to apply for the Pell Grant. The Pell Grant entitlement shall be considered by the department when conducting an assessment of the financial resources available to each student.
- (c) The criteria and procedure for establishing standards of eligibility shall be determined by the department. The department is directed to establish a rating system upon which to base the approval of grants, including the use of a nationally recognized system of need analysis. The system shall include a certification of acceptability by

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the school of the applicant's choice. Priority in the distribution of grant moneys shall be given to students with the lowest total family resources, in accordance with a nationally recognized system of need analysis as determined pursuant to this subsection, taking into consideration the receipt of Pell Grants and student contributions to educational costs. Using the system of need analysis, the department shall establish a maximum expected family contribution. An institution may not make a grant from this program to a student whose expected family contribution exceeds the level established by the department.

- (d) Each participating institution shall report, to the department by the established date, the eligible students to whom grant moneys are disbursed each academic term. Each institution shall also report to the department necessary demographic and eligibility data for such students.
- applicant, the full amount of a Florida postsecondary student assistance grant must be between \$200 and the average cost of matriculation and other registration fees for 30 credit hours at state universities plus \$1,000\$\frac{1},500\$ per academic year or the amount specified in the General Appropriations Act.

  Students enrolled for 6 to 8 credit hours may receive up to one-half of the maximum award, students enrolled for 9 to 11 credit hours may receive up to three-fourths of the maximum award, and students enrolled for 12 or more credit hours may receive up to the full award. When funds are not sufficient to make full awards to all eligible applicants, the department shall reduce the amount of each recipient's grant award pro rata. For any year in which a pro rata grant reduction is necessary, such adjustment shall be made by reducing the

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second semester or the second and third quarter award disbursements to grant recipients. In each such instance, institutions shall notify students of award adjustments.

(4) In the event that a student assistance grant recipient transfers from one institution eligible under this section, s. 240.409, or s. 240.4095 to another, his or her eligibility shall be transferable upon approval of the department. When approved by the department, the amount of the unmet need shall be recalculated for the new institution and shall be adjusted accordingly.

 $(4)\frac{(5)}{(a)}$  The funds appropriated for the Florida Postsecondary Student Assistance Grant shall be distributed to eligible institutions in accordance with a formula recommended by the Department of Education's Florida Council of Student Financial Aid Advisors and reviewed by the Postsecondary Education Planning Commission and the Florida Association of Postsecondary Schools and Colleges. The formula shall consider at least the prior year's distribution of funds, the number of full-time and part-time eligible applicants who did not receive awards, the standardization of the expected family contribution, and provisions for unused funds.

(b) Payment of Florida postsecondary student assistance grants shall may be transmitted to the president of the eligible institution which the recipient is attending, or to his or her representative, in advance of the registration period. Institutions shall notify students of the amount of their awards.

(c) (b) Institutions shall certify to the department, within 30 days of the end of regular registration, the eligibility status of each awarded student. The eligibility 31 status of each student to receive a disbursement shall be

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30 31 determined by each institution as of the end of its regular registration period, inclusive of a drop-add period.

Institutions shall not be required to reevaluate a student's eligibility status after this date for purposes of <a href="changing">changing</a>
<a href="amending">amending</a> eligibility determinations previously made. However, an institution shall be required to make refunds for students who receive award disbursements and terminate enrollment for any reason during the academic term when an institution's refund policies permit a student to receive a refund under these circumstances.

 $\underline{(d)(c)}$  Institutions shall certify to the department the amount of funds disbursed to each student and shall remit to the department any undisbursed advances  $\underline{by}$  June 1 of each year within 60 days of the end of regular registration.

(e) (d) Each institution that receives moneys through the Florida Postsecondary Student Assistance Grant Program shall cause to be prepared a biennial report that includes an independent external audit of the institution's administration of the program and a complete accounting of moneys in the State Student Financial Assistance Trust Fund allocated to the institution for the program. Such report shall be submitted to the department on or before March 1 every other year. department may conduct its own annual or biennial audit of an institution's administration of the program and its allocated funds in lieu of the required biennial report and independent external audit. The department may suspend or revoke an institution's eligibility to receive future moneys from the trust fund for the program or request a refund of any moneys overpaid to the institution through the trust fund for the program if the department finds that an institution has not complied with the provisions of this section. Any refund

requested pursuant to this paragraph shall be remitted within 60 days.

(5) (6) Any institution that was eligible to receive state student assistance grants on January 1, 1989, and that is not eligible to receive grants pursuant to s. 240.4095 is eligible to receive grants pursuant to this section.

(6)(7) Funds appropriated by the Legislature for Florida postsecondary student assistance grants shall be deposited in the State Student Financial Assistance Trust Fund. Notwithstanding the provisions of s. 216.301 and pursuant to s. 216.351, any balance in the trust fund at the end of any fiscal year that has been allocated to the Florida Postsecondary Student Assistance Grant Program shall remain therein and shall be available for carrying out the purposes of this section and as otherwise provided by law.

(7)(8) The State Board of Education shall adopt rules necessary to implement this section.

Section 5. Except as otherwise provided in this act, this act shall take effect upon becoming a law.

STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR  $$\operatorname{\mathtt{SB}}\ 1852$$ 

The committee substitute does not transfer administration of all the state's financial assistance programs to a private corporation.

Rather, it will decentralize the state's three need-based grant programs to be administered by the universities and colleges that enroll the students, instead of the Department of Education.

It also makes part-time students eligible for the programs./