

By Representative Frankel

1                                   A bill to be entitled  
2           An act relating to children's health; amending  
3           ss. 383.0112, 383.0113, 383.0114, and 383.216,  
4           F.S., relating to responsible fatherhood;  
5           postponing date of a statewide symposium;  
6           revising appointment of members of the  
7           Commission on Responsible Fatherhood; providing  
8           terms; providing for assignment to the  
9           Department of Health; providing for activities  
10          related to responsibilities of fathers and  
11          noncustodial parents under the WAGES Program;  
12          authorizing funding; providing for inclusion of  
13          certain programs in the plan of each prenatal  
14          and infant health care coalition; providing an  
15          effective date.

16  
17 Be It Enacted by the Legislature of the State of Florida:

18  
19           Section 1. Paragraph (g) of subsection (2) of section  
20          383.0112, Florida Statutes, 1996 Supplement, is amended to  
21          read:

22           383.0112 The Commission on Responsible Fatherhood;  
23          purpose; principles and responsibilities.--The purpose of the  
24          Commission on Responsible Fatherhood is to raise awareness of  
25          the problems created when a child grows up without the  
26          presence of a responsible father, to identify obstacles that  
27          impede or prevent the involvement of responsible fathers in  
28          the lives of their children, and to identify strategies that  
29          are successful in encouraging responsible fatherhood.

30  
31

1           (2) RESPONSIBILITIES.--In order to carry out the  
2 purpose of this section and s. 383.0113, subject to the  
3 availability of funds, the commission shall:

4           (g) Sponsor a statewide symposium on the issue of  
5 responsible fatherhood no later than December 1997 ~~1996~~.

6           Section 2. Section 383.0113, Florida Statutes, 1996  
7 Supplement, is amended to read:

8           383.0113 Commission on Responsible Fatherhood;  
9 creation; membership; powers and duties.--There is created the  
10 Commission on Responsible Fatherhood in the Department of  
11 Health ~~and Rehabilitative Services~~.

12           (1) The commission shall consist of ~~not more than~~ 25  
13 members, as provided in this subsection and subsection (2)  
14 follows:

15           (a) Eleven ~~Seven~~ members to be appointed by the  
16 Governor. The appointments shall represent the various  
17 organizations and individuals who have expertise in service  
18 delivery in the area of responsible fatherhood.

19           ~~(b) The executive director of the Florida Center for~~  
20 ~~Children and Youth or the director's designee.~~

21           ~~(c) The executive director of the Florida Coalition~~  
22 ~~Against Domestic Violence or the director's designee.~~

23           ~~(b)(d)~~ A judge, to be appointed by the Chief Justice  
24 of the Supreme Court to serve a 2-year term.

25           ~~(e) A representative of Healthy Start, to be chosen by~~  
26 ~~the Florida Association of Healthy Start Coalitions.~~

27           ~~(c)(f)~~ Two members of the House of Representatives, to  
28 be appointed by the Speaker to serve a 2-year term.

29           ~~(d)(g)~~ Two members of the Senate, to be appointed by  
30 the President to serve a 2-year term.

31

1           ~~(h) A representative from the Florida Association of~~  
2 ~~Deans and Directors of Schools and departments of social work~~  
3 ~~from Florida colleges and universities.~~

4           ~~(i) A representative of the Florida chapter of the~~  
5 ~~National Congress for Fathers and Children.~~

6           ~~(j) A representative of Men Against Destruction,~~  
7 ~~Defending Against Drugs and Social Disorder (MAD DADS).~~

8           ~~(k) A representative of the Family Law Section of The~~  
9 ~~Florida Bar Association.~~

10           ~~(l) A representative of the American Association of~~  
11 ~~Retired Persons.~~

12           ~~(m) A representative of the Florida Chamber of~~  
13 ~~Commerce.~~

14           ~~(n) A representative from the Florida Family Council.~~

15           (e)(o) Three additional members to be appointed by the  
16 other members of the commission based on specific needs to  
17 serve a 1-year term.

18           (2) The following representatives of state agencies  
19 shall serve on the commission ~~Technical assistance will be~~  
20 ~~provided to the commission by the following:~~

21           (a) The Secretary of Children and Family Health and  
22 ~~Rehabilitative Services~~, or the secretary's designee.

23           (b) The Commissioner of Education, or the  
24 commissioner's designee.

25           (c) The Secretary of Labor and Employment Security, or  
26 the secretary's designee.

27           (d) The executive director of the Department of  
28 Revenue, or the director's designee. The designee shall have  
29 experience with child support enforcement programs.

30           (e) The Secretary of Health, or the secretary's  
31 designee. The designee must have experience with

1 community-based prenatal and infant health care coalitions as  
2 established under s. 383.216.~~A representative of The Parent~~  
3 ~~Network of Florida.~~

4 (f) The Secretary of Corrections, or the secretary's  
5 designee.~~A representative of the Florida Network of Youth and~~  
6 ~~Family Services.~~

7  
8 ~~Per diem and travel expenses for the individuals providing~~  
9 ~~technical assistance is to be provided from the budgets of~~  
10 ~~those agencies.~~

11 (3) All members of the commission, other than the  
12 Governor's appointments and the commission's appointments,  
13 must be appointed by July 1 of each year ~~within 30 days after~~  
14 ~~this section, s. 383.0112, and s. 383.0114 become law.~~ The  
15 appointments of the Governor shall be made 30 days after the  
16 other appointments, to allow for the composition of the  
17 commission to be broadly reflective of the public. Any member  
18 may be reappointed.The chairperson and vice chairperson of  
19 the commission shall be appointed by the Governor and shall  
20 serve for 2 years. The commission is encouraged to appoint  
21 subcommittees, including regional subcommittees, that include  
22 citizens who are knowledgeable in a subject area but who are  
23 not members of the commission and who may not vote on the  
24 final report and recommendations of the commission, but may  
25 submit reports and recommendations for review by the  
26 commission and may be invited to testify to the commission by  
27 a member of the commission.

28 (4) Members appointed by the Governor shall be  
29 appointed for 4-year terms. However, initial terms of less  
30 than 4 years may be utilized to ensure that no more than 9  
31 members' terms expire during the same calendar year.

1           (5) Terms of appointees who are serving on the  
2 commission on the effective date of this act shall expire June  
3 30, 1997.

4           ~~(6)(4)~~ ~~The commission shall hold its first meeting~~  
5 ~~within 30 days after the appointments, except the Governor's~~  
6 ~~and the commission's appointments, are made.~~Members of the  
7 commission shall serve without compensation but shall be  
8 allowed per diem and travel expenses, as provided in s.  
9 112.061. Per diem and travel expenses of members of the  
10 commission employed by the State of Florida are to be provided  
11 from the budgets of those employing agencies. Members of the  
12 commission who serve as members of the Legislature are to be  
13 reimbursed from the legislative budget.

14           ~~(7)(5)~~ The commission shall meet as the resources of  
15 the commission allow.

16           ~~(8)(6)~~ Subject to the availability of funds, the  
17 department of ~~Health and Rehabilitative Services~~ is directed  
18 to contract with one or more corporations, agencies,  
19 individuals, or governmental entities to accomplish the goals  
20 of s. 383.0112 and this section. The department of ~~Health and~~  
21 ~~Rehabilitative Services~~ must ensure that the corporations,  
22 agencies, individuals, or governmental entities, either  
23 separately or together, are able to provide staff support  
24 services and must have the research ability to carry out the  
25 purposes and responsibilities of the commission.

26           ~~(9)(7)~~ The commission shall have the authority to  
27 apply for grants and accept private contributions.

28           ~~(10)(8)~~ The commission is assigned to the department  
29 of ~~Health and Rehabilitative Services~~ for administrative and  
30 fiscal accountability purposes, but it shall otherwise  
31

1 function independently of the control, supervision, and  
2 direction of the department.

3 ~~(11)(9)~~ The Governor may remove any member of the  
4 commission for cause.

5 ~~(12)(10)~~ The commission shall develop a budget  
6 pursuant to the provisions of chapter 216. The budget is not  
7 subject to change by the department staff after it has been  
8 approved by the commission, but it shall be transmitted to the  
9 Governor along with the budget of the department.

10 Section 3. Section 383.0114, Florida Statutes, 1996  
11 Supplement, is amended to read:

12 383.0114 Community-based programs to encourage  
13 responsible fatherhood.--

14 (1) The community-based prenatal and infant health  
15 care coalitions established pursuant to s. 383.216 are  
16 permitted to establish and support community-based programs  
17 that encourage responsible fatherhood. Programs may be  
18 implemented in many areas of a community including, but not  
19 limited to, schools, hospitals, the workplace, and the courts.

20 (2) In developing and coordinating the program and  
21 financial plan for the local WAGES Programs as specified in s.  
22 414.028(4), the local WAGES coalition shall consider issues  
23 related to the responsibility of fathers to provide support to  
24 their children. Such consideration shall include, but not  
25 necessarily be limited to, activities related to:

26 (a) Improved processes to establish paternity  
27 developed in cooperation with the Department of Revenue, the  
28 child support enforcement program, the healthy start  
29 coalitions, and the Department of Health.

30 (b) Work activities for noncustodial parents as  
31 described in s. 414.065(8). In addition to court-ordered

1 activities, the plan may include work activities that  
2 facilitate employment of noncustodial parents for whom a court  
3 order has not been issued.

4 (3) WAGES Program resources may be used for activities  
5 designed to encourage noncustodial parents to provide support  
6 to their children to the extent permitted by federal law and  
7 to the extent determined appropriate by the local WAGES  
8 coalitions, consistent with program and financial guidelines  
9 established by the WAGES Program State Board of Directors.  
10 Funding approaches which leverage other federal, state, or  
11 local funds, such as, but not limited to, workforce  
12 development funds, teen parent funding, and Healthy Start  
13 funds, are to be encouraged.

14 Section 4. Section 383.216, Florida Statutes, is  
15 amended to read:

16 383.216 Community-based prenatal and infant health  
17 care.--

18 (1) The Department of Health ~~and Rehabilitative~~  
19 ~~Services~~ shall cooperate with localities which wish to  
20 establish prenatal and infant health care coalitions, and  
21 shall acknowledge and incorporate, if appropriate, existing  
22 community children's services organizations, pursuant to this  
23 section within the resources allocated. The purpose of this  
24 program is to establish a partnership among the private  
25 sector, the public sector, state government, local government,  
26 community alliances, and maternal and child health care  
27 providers, for the provision of coordinated community-based  
28 prenatal and infant health care. The prenatal and infant  
29 health care coalitions must work in a coordinated,  
30 nonduplicative manner with local health planning councils  
31 established pursuant to s. 408.033.

1           (2) Each prenatal and infant health care coalition  
2 shall develop, in coordination with the department ~~of Health~~  
3 ~~and Rehabilitative Services~~, a plan which shall include at a  
4 minimum provision to:

5           (a) Perform community assessments, using the Planned  
6 Approach to Community Health (PATCH) process, to identify the  
7 local need for comprehensive preventive and primary prenatal  
8 and infant health care. These assessments shall be used to:

9           1. Determine the priority target groups for receipt of  
10 care.

11           2. Determine outcome performance objectives jointly  
12 with the department.

13           3. Identify potential local providers of services.

14           4. Determine the type of services required to serve  
15 the identified priority target groups.

16           5. Identify the unmet need for services for the  
17 identified priority target groups.

18           (b) Design a prenatal and infant health care services  
19 delivery plan which is consistent with local community  
20 objectives and this section.

21           (c) Solicit and select local service providers based  
22 on reliability and availability, and define the role of each  
23 in the services delivery plan.

24           (d) Determine the allocation of available federal,  
25 state, and local resources to prenatal and infant health care  
26 providers.

27           (e) Review, monitor, and advise the department  
28 concerning the performance of the services delivery system,  
29 and make any necessary annual adjustments in the design of the  
30 delivery system, the provider composition, the targeting of  
31



1 services, and other factors necessary for achieving projected  
2 outcomes.

3 (f) Build broad-based community support.

4 (3) Each prenatal and infant health care coalition  
5 shall identify and encourage community-based programs that  
6 promote successful strategies for involving responsible  
7 fathers in the lives of their children.

8 (4)~~(3)~~ Supervision of the prenatal and infant health  
9 care coalitions is the responsibility of the department. The  
10 department shall:

11 (a) Assist in the formation and development of the  
12 coalitions.

13 (b) Define the core services package so that it is  
14 consistent with the prenatal and infant health care services  
15 delivery plan.

16 (c) Provide data and technical assistance.

17 (d) Assure implementation of a quality management  
18 system within the provider coalition.

19 (e) Define statewide, uniform eligibility and fee  
20 schedules.

21 (f) Evaluate provider performance based on outcome  
22 measures established by the prenatal and infant health care  
23 coalition and the department.

24 (5)~~(4)~~ In those communities which do not elect to  
25 establish a prenatal and infant health care coalition, the  
26 department ~~of Health and Rehabilitative Services~~ is  
27 responsible for all of the functions delegated to the  
28 coalitions in this section.

29 (6)~~(5)~~ The membership of each prenatal and infant  
30 health care coalition shall represent health care providers,  
31 the recipient community, and the community at large; shall

1 represent the racial, ethnic, and gender composition of the  
2 community; and shall include at least the following:

3 (a) Consumers of family planning, primary care, or  
4 prenatal care services, at least two of whom are low-income or  
5 Medicaid eligible.

6 (b) Health care providers, including:

7 1. County ~~public~~ health departments ~~units~~.

8 2. Migrant and community health centers.

9 3. Hospitals.

10 4. Local medical societies.

11 5. Local health planning organizations.

12 (c) Local health advocacy interest groups and  
13 community organizations.

14 (d) County and municipal governments.

15 (e) Social service organizations.

16 (f) Local education communities.

17 (7)~~(6)~~ Prenatal and infant health care coalitions may  
18 be established for single counties or for services delivery  
19 catchment areas. A prenatal and infant health care coalition  
20 shall be initiated at the local level on a voluntary basis.  
21 Once a coalition has been organized locally and includes the  
22 membership specified in subsection (6)~~(5)~~, the coalition must  
23 submit a list of its members to the Secretary of Health ~~and~~  
24 ~~Rehabilitative Services~~ to carry out the responsibilities  
25 outlined in this section.

26 (8)~~(7)~~ Effective January 1, 1992, the department ~~of~~  
27 ~~Health and Rehabilitative Services~~ shall provide up to  
28 \$150,000 to each prenatal and infant health care coalition  
29 that petitions for recognition, meets the membership criteria,  
30 demonstrates the commitment of all the designated members to  
31 participate in the coalition, and provides a local cash or

1 in-kind contribution match of 25 percent of the costs of the  
2 coalition. An in-kind contribution match may be in the form of  
3 staff time, office facilities, or supplies or other materials  
4 necessary for the functioning of the coalition.

5 (9)~~(8)~~ Local prenatal and infant health care  
6 coalitions may hire staff or contract for independent staffing  
7 and support to enable them to carry out the objectives of this  
8 section. Staff shall have knowledge and expertise in  
9 community health and related resources and planning, grant  
10 writing, public information and communication techniques,  
11 organizational development, and data compilation and analysis.

12 (10)~~(9)~~ Local prenatal and infant health care  
13 coalitions shall incorporate as not-for-profit corporations  
14 for the purpose of seeking and receiving grants from federal,  
15 state, and local government and other contributors.

16 (11)~~(10)~~ The department of ~~Health and Rehabilitative~~  
17 ~~Services~~ shall adopt rules as necessary to implement this  
18 section, including rules defining acceptable "in-kind"  
19 contributions.

20 Section 5. This act shall take effect upon becoming a  
21 law.

22  
23 \*\*\*\*\*

24 HOUSE SUMMARY

25 Reschedules from December 1996 to December 1997 the date  
26 of a statewide symposium on responsible fatherhood  
27 sponsored by the Commission on Responsible Fatherhood.  
28 Revises membership of the commission. Provides for  
29 appointment to staggered terms, and provides for  
30 expiration of current members' terms. Provides for  
31 assignment of the commission to the Department of Health.  
Provides for activities under the WAGES Program related  
to the responsibilities of fathers and noncustodial  
parents, and authorizes funding. Directs the prenatal and  
infant health care coalitions to identify and encourage  
community-based programs that promote responsible  
fatherhood.