A bill to be entitled An act relating to the St. Lucie County Port and Airport Authority; providing definitions; reorganizing, updating, and clarifying provisions; providing for the continuing existence of the authority and of its rights and obligations; providing that employees of the authority shall be considered employees of St. Lucie County; providing that authority meetings shall be held in accordance with chapter 189, Florida Statutes; amending and reorganizing provisions relating to powers and duties of the authority, and consultants, travel expense, taxation, and bonding; providing for the approval by the authority of privately owned airports within the district; deleting obsolete text relating to ad valorem taxation; authorizing the levy of non-ad valorem assessments and issuance of bonds secured thereby; clarifying purposes for which bonds may be issued; providing the authority to enter trust agreements to secure bonds; providing that the purchase of commodities and services by the authority shall be in accordance with the St. Lucie County purchasing policy; declaring legislative intent; repealing chapter 88-515, Laws of Florida; providing for severability; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Short title.--This act shall be known and may be cited as the "St. Lucie County Port and Airport Authority Act."

Section 2. Definitions.--The following terms shall have the meanings set forth for the purposes of this act:

- (1) "Authority" means the St. Lucie County Port and Airport Authority Special Taxing District and is synonymous with the terms "St. Lucie County Port and Airport Authority Special Taxing District" and "district."
- (2) "Board" or "board of commissioners" means the governing board of the district.
- (3) "Bonds" means any evidence of indebtedness issued and delivered by the authority for consideration and shall include, without limiting the generality of the foregoing revenue bonds, general obligation bonds, limited tax bonds, non-ad valorem assessment bonds, notes, or other obligations.
- (4) "District" means the special taxing district which is the subject of this act and is synonymous with "authority" as defined herein.
- (5) "Project" means any development, improvement, property, facility, works, enterprise, or service previously, currently, or hereafter undertaken or established under the provisions of this act or any predecessor to this act.
- (6) "Port facilities" shall mean and shall include harbor, shipping, and port facilities, and improvements of every kind, nature, and description, including, but without limitation, channels, turning basins, jetties, breakwaters, public landings, wharves, docks, markets, parks, recreational facilities, structures, buildings, piers, storage facilities, refrigerating plants, bulkheads, connecting railroads, public buildings and plazas, anchorages, utilities, bridges, tunnels,

roads, causeways, equipment, and any and all property and facilities necessary or useful in connection with the foregoing, and any one or more or any combination thereof and any extension, addition, betterment, or improvement of any thereof.

- (7) "Airport" means any area of land or water, except a restricted landing area, or any manmade object or facility located thereon, which is designed for the landing and takeoff of aircraft, whether or not facilities are provided for the shelter, servicing, or repair of aircraft, or for receiving and discharging passengers or cargo, and all appurtenant areas used or suitable for access to airport facilities, airport buildings, or other airport facilities and equipment, and all appurtenant rights-of-way, whether heretofore or hereafter established.
- (8) "Air navigation facility" means any facility used in, available for use in, or designed for use in aid of air navigation, including airports, restricted landing areas, and any structures, mechanisms, lights, beacons, marks, communicating systems, or other instrumentalities or devices used or useful as an aid, or constituting an advantage or convenience, to the safe taking off, navigation, and landing of aircraft, or the sale and efficient operation or maintenance of an airport, or restricted landing area, and any combination of any or all of such facilities.
- (9) "Air navigation" means the operation or navigation of aircraft in the airspace over this state, or upon any airport or restricted landing area within this state.
- (10) "Airport facilities" means and includes airports and air navigation facilities, and includes any property used by or useful for services to, or the convenience of, freight

or passenger carriers, aircraft, passengers, or otherwise functionally related or subordinate to airport or air navigation facilities.

- (11) "Non-ad valorem assessment" means only those assessments which are not based upon millage and which can become a lien against a homestead as permitted in s. 4, Art. X of the State Constitution.
- (12) "Person" shall have the meaning set forth in s.
 1.01(3), Florida Statutes, as the same may be amended from
 time to time.

Section 3. Continuing existence.—The special taxing district which had been known as the Fort Pierce Port and Airport Authority pursuant to chapter 61-2754, Laws of Florida, and is now known as the St. Lucie County Port and Airport Authority pursuant to chapter 88-515, Laws of Florida, shall continue in existence and shall have the powers, duties, and obligations set forth herein. The territory of St. Lucie County Port and Airport Authority shall continue to be the same as and include all of the territory within St. Lucie County.

Section 4. Continuation of rights and obligations.—The title, rights, and ownership of all real and personal property, uncollected taxes, claims, and choses in action held or owned by the said Fort Pierce Port and Airport Authority which passed to and vested in the St. Lucie County Port and Airport Authority pursuant to prior laws shall remain vested in the St. Lucie County Port and Airport Authority. All lawful debts, contracts, bonds, and other obligations of the Fort Pierce Port and Airport Authority now existing or outstanding shall remain valid and unimpaired as the debts,

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contracts, bonds, and obligations of the St. Lucie County Port and Airport Authority.

Section 5. Taxes to retire prior obligations.—The St. Lucie County Port and Airport Authority is authorized and empowered to levy such taxes upon the taxable property within St. Lucie County as may be necessary to pay and retire all bonds and other obligations of said former Fort Pierce Port and Airport Authority, which were assumed by the St. Lucie County Port and Airport Authority under the provisions of chapter 88-515, Laws of Florida.

Section 6. Board of Commissioners; chair and vice chair; meetings. -- The governing body of the St. Lucie County Port and Airport Authority shall be known and designated as the "Board of Commissioners of the St. Lucie County Port and Airport Authority," and shall be made up ex officio of the five county commissioners of St. Lucie County, who shall serve ex officio as the governing body. As soon as practicable after this act becomes law, the board shall meet and organize by the election from their number, a chair and a vice chair. The chair and vice chair shall each hold office at the will of the board and until their successor is duly elected. The chair shall preside at all meetings of the authority and perform such duties as the authority may prescribe. The vice chair shall perform the duties of the chair in the absence of the chair. The board shall hold at least two regular meetings per month. Special meetings shall be held pursuant to ch. 189, Florida Statutes. In the event of a bona fide emergency situation, a meeting to deal with the emergency may be held as necessary, with reasonable notice, so long as it is subsequently ratified by the board. Three members of the board shall constitute a quorum to transact business. The

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affirmative vote of three members shall be necessary to transact business.

Section 7. Secretary, treasurer of the authority. -- The clerk of the circuit court of St. Lucie County, shall serve ex officio as secretary and treasurer of the authority and shall give to the board a good and sufficient surety bond in the sum of \$10,000, conditioned upon his or her faithfully performing the duties of the office and well and truly accounting for all moneys of the authority coming into his or her custody or control. The premium of this bond shall be paid out of the funds of the authority, and the bond shall be approved by the board and shall be filed with the State Comptroller in Tallahassee. The treasurer shall be the custodian of all funds belonging to the board and to the authority, and such funds may be disbursed only upon the order of the board, signed by the secretary and countersigned by the chair of the board. The board is authorized to select as a depository, any bank or trust company organized under the laws of the United States or the State of Florida and authorized pursuant to general law to accept deposit of county funds. Such funds shall be deposited by the treasurer in such depository upon such terms and conditions as the board may deem just and reasonable, and may be deposited in the name of St. Lucie County as long as they are properly accounted for by the treasurer.

Section 8. Travel expenses.—The members of the board and the employees of the authority, when traveling outside the boundaries of St. Lucie County, whether within or outside of the state of Florida on official business shall each be reimbursed for the expenses paid in accordance with the provisions of s. 112.061, Florida Statutes, as the same may be

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amended from time to time. These expenses are to be paid from the maintenance fund of the authority.

Section 9. Powers of the authority.--The authority shall be a dependent special district and operate as an arm of the government of St. Lucie County. In addition, the authority shall have and the board may exercise all the powers of a corporate body, including, without limitation, the following powers:

- (1) To sue and be sued in the name of the authority; to adopt and use a seal, alter the same at its pleasure, and authorize the use of a facsimile thereof; and to make and execute contracts and other instruments necessary or convenient to the exercise of its powers.
- (2) To employ an airport director and a port director and such other employees as the board may determine to be necessary, convenient, and in the best interest of the authority in connection with the promotion, enlargement, operation, and maintenance of the port and airport facilities, and the land and facilities owned by the authority, and in order to carry out the purposes of this act. All employees of the authority shall be considered employees of St. Lucie County who shall be assigned to the authority, and whose salary and other costs of employment shall be paid by the county from funds held on behalf of the authority. Such employees, except collective bargaining unit employees, shall be subject to the personnel rules and regulations, and shall participate in the employee benefit and retirement benefit plans of St. Lucie County. Collective bargaining unit employees of the authority shall be members of a collective bargaining unit of St. Lucie County employees pursuant to general law.

- (3) To contract with architects, engineers, attorneys, real estate counselors, appraisers, and such other consultants as the board may determine to be necessary, convenient, and in the best interest of the authority in connection with the promotion, enlargement, operation, and maintenance of the port and airport facilities, and the land and facilities owned by the authority, and in order to carry out the purposes of this act.
- (4) To construct, reconstruct, own, repair, maintain, extend, enlarge, improve, rehabilitate, furnish, equip, manage, operate, develop, and promote the Ft. Pierce Harbor and Inlet between the Indian River and the Atlantic Ocean connecting with the harbor, the navigable waterways connected therewith, and such port facilities and other works in connection with the inlet, harbor, and waterways as may be owned or controlled by the authority.
- (5) Subject to the jurisdiction of the United States and the State of Florida, construct, reconstruct, own, repair, maintain, extend, enlarge, improve, rehabilitate, furnish, equip, manage, operate, develop, and promote airport facilities, heliports, and air terminals and such buildings, structures, roads, alleyways, railroad loading and unloading facilities, and any other development of land as the authority shall determine to be necessary and proper in the performance of the duties and purposes of this act; and to enact, adopt, and establish by resolution, rules and regulations for the complete exercise of jurisdiction over such areas.
- (6) To approve or disapprove the location, establishment, construction, and operation of privately owned airports within the district. No state airport license or state approval of an airport site shall be effective in the

district without approval of the district on the application therefor.

- (7) To enter into joint arrangements with airlines and air carriers, with steamship lines, railroads, or other transportation lines, or any common carrier, if the board shall deem it to the advantage of the authority.
- (8) To construct, own, manage, maintain, and control industrial parks and industrial commercial buildings.
- (9) To contract debts for the acquisition or construction of any port or airport facilities or improvements or for any other purposes of this act, to borrow money, to make advances, to issue bonds, to issue notes in anticipation of the receipt of the revenues from taxes, non-ad valorem assessments, or other revenue sources, to issue certificates of participation, directly or indirectly, and to issue other obligations to finance all or any part of such acquisition or construction or in the carrying out of any other purposes of this act.
- (10) To receive, administer, and comply with conditions and requirements respecting any gift, grant, or donation of any property, money, labor, or other things of value from any source, whether federal, state, local, or private.
- (11) To adopt rules, regulations, and policies in connection with the performance of the authority's functions, for the operation of the district and any project owned or operated by the district, and for the complete exercise of jurisdiction and control over such operations, projects, and facilities.
- (12) To fix and determine the rates, tolls, or charges for the use of any of the works or facilities owned and

controlled by the authority. The rates, tolls, and charges shall be levied and collected by the board. All funds collected shall be used by the board to pay interest on outstanding bonds or other obligations, to pay the necessary and regular expenses of the authority, and to form a fund from which the board may purchase outstanding bonds and obligations of the authority.

- (13) To appoint pilots for the authority, and the board shall have all the powers of boards of Pilot Commissioners under the laws of Florida. The board shall also have the power to appoint a harbormaster and prescribe his powers and duties. The board shall have the power to grant licenses to competent and trustworthy persons to act as steamship agents for the Port of Fort Pierce. Such licenses shall be held during good behavior, but any license may be revoked by the board after due notice and hearing if, in the opinion of board, it should be revoked.
- (14) To acquire, by purchase, grant, lease, gift, eminent domain or otherwise, or to obtain options for the acquisition of any property, real or personal, improved or unimproved, tangible or intangible, or any right or interest in any such property for any of the purposes authorized by this act, whether or not subject to mortgage, liens, charges, or other encumbrances. The board is authorized to exercise the right of eminent domain and institute and maintain condemnation proceedings as prescribed by general law.
- (15) To rent, lease, sell, exchange, transfer, or otherwise dispose of, or to grant options for any such purposes with respect to any real or personal property or interest therein.

- (16) To exercise the right and power of eminent domain and to condemn any lands, easements, or other property needed for the purposes of the authority.
- (17) To make and execute financing agreements, lease-purchase agreements, contracts, deeds, and other instruments necessary or convenient to the exercise of its powers and functions, including contracts with persons, firms, corporations, federal, state, and local governmental agencies and instrumentalities, and to cooperate with such persons with reference to any of the powers hereby granted.
- (18) To assess, levy, and collect ad valorem taxes and non-ad valorem assessments upon property within the district as authorized by this act and applicable general law.
- (19) To provide adequate insurance on all real and personal property, equipment, employees, and other personnel.
- (20) To do all other acts and things necessary or proper in the exercise of the powers herein granted.

Section 10. Ad valorem taxes.—The board is hereby authorized and empowered to levy upon all of the real and personal taxable property in St. Lucie County, a special tax sufficient in amount to pay the interest becoming due and payable annually upon any bonds issued or assumed or hereafter issued, by the authority, and also to create a sinking fund for the payment of the principal thereof at maturity; and in addition a special tax, to be known as maintenance tax, not exceeding 3 mills on the dollar for each year to be used for the construction, reconstruction, ownership, repair, management, extension, improvement, rehabilitation, furnishing, equipping, development, maintenance, operation, promotion, and enlargement of projects, for payment of other debts of the authority, and for administrative purposes of the

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authority, as authorized and prescribed by this act. The provisions of general law pertaining to the levy, assessment, collection, enforcement, disbursement, and administration of ad valorem taxes shall apply to the ad valorem taxes authorized by this act, and all officers charged with the administration of ad valorem taxes shall be governed by such provisions.

Section 11. Non-ad valorem assessments.--The board is hereby authorized and empowered by resolution to assess, levy, and collect non-ad valorem assessments for the acquisition, construction, reconstruction, rehabilitation, development, improvement, maintenance, repair, management, or operation of district facilities authorized by this act. Such special assessments shall be levied only on benefited real property at a rate based upon the special benefit accruing to such property, when the acquisition, construction, reconstruction, rehabilitation, development, improvement, repair, maintenance, management, or operation funded by the non-ad valorem assessment provides a benefit which is different in type or degree from benefits provided to the property in the district as a whole. Such resolution shall state the estimated cost of the acquisition, construction, reconstruction, rehabilitation, development, improvement, maintenance, repair, management, or operation, as the case may be, and such estimated cost may include the cost of all labor and materials, the cost of all lands, property rights, easements, and franchises acquired, expenses associated with the issuance of bonds secured in whole or in part by non-ad valorem assessments, including, but not limited to, financing charges, the establishment of reasonable reserves and/or the purchase of insurance and surety bonds, interest prior to and during construction and

for 1 year after completion of construction, discount on the sale of bonds, costs of plans and specifications, surveys of estimates of costs and revenues, cost of engineering, financial, and legal services, and all other expenses necessary or incident to determining the feasibility or practicability of the undertaking, administrative expense, and such other expense as may be necessary or incident to the financing authorized by this act. Non-ad valorem assessments shall be liens, coequal with the lien of all state, county, district, and municipal taxes, superior in dignity to all other liens, titles, and claims, until paid, shall bear interest at the rate prescribed by law for ad valorem taxes, and shall be levied and collected using the procedures provided in chapter 197, Florida Statutes, or such other method as the authority may prescribe.

Section 12. Bonds. --

(1) The board for and on behalf of the authority is authorized to provide by resolution from time to time for the issuance of general obligation bonds, limited tax revenue bonds, revenue bonds, and non-ad valorem assessment bonds to pay all or part of the cost of acquisition, construction, reconstruction, rehabilitation, development, or improvement of any facilities provided for in this act, or for the purpose of refunding any such bonds of the district which are then outstanding, including any redemption premium thereon and any interest accrued or to accrue to the date of redemption, and, if deemed advisable by the board, for the additional purpose of acquiring, constructing, or improving additional port or airport facilities. The board shall also have the authority to provide by resolution for the issuance of other obligations to pay all or part of the cost of maintenance, repair,

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management, or operation of port or airport facilities. However, the issuance of general obligation bonds or limited tax revenue bonds shall have been approved at an election of the qualified electors who reside in such district, such 4 election to be called, noticed, and conducted as provided by law. The bonds of each issue shall be dated, shall bear interest at such rate or rates as shall not exceed the maximum bond interest rate provided by general law, shall mature at such time or times not exceeding 40 years from the date or dates of the bonds as may be determined by the board and may be redeemable before maturity, at the option of the board, under such terms and conditions and at such prices as may be fixed by the board prior to the issuance of such bonds. The board shall determine the form of such bonds, including any interest coupons to be attached thereto, and shall fix the denomination or denominations of such bonds and the place or 16 17 places of payment of principal and interest, which may be at any bank or trust company within or outside of the state. Such authorizing resolution may further provide that such bonds may 20 be executed manually or by the engraved, lithographed, or facsimile signature of the chair of the board. The seal of the 21 authority may be affixed or lithographed, engraved, or 22 23 otherwise reproduced in facsimile on such bonds and shall be attested by the manual or facsimile signature of the secretary 24 and treasurer of said authority; provided that the signature of at least one of the officials executing such bonds, 26 including the registrar authenticating such bonds, shall be a 28 manual signature. In case any officer whose signature or facsimile of at least one of the officials executing such 29 30 bonds shall cease to be such officer before the delivery of such bonds, such signature or facsimile thereof shall

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nevertheless be valid and sufficient for all purposes the same as if he had remained in office until such delivery. Such bonds may be issued in coupon or registered form as the board may determine in such authorizing resolution, and provision may be made for the registration of any coupon bonds as to principal alone and also as to principal and interest, and for the reconversion of coupon bonds or of any bond registered as to principal and interest. The board may sell such bonds either at public or private sale and for such price as it may determine to be for the best interests of the authority, but no such sale may be made at a price that requires the payment of interest in excess of the maximum bond interest rate provided by general law.

(2) The proceeds of the sale of any general obligation bonds, limited tax bonds, revenue bonds, and non-ad valorem assessment bonds shall be used solely for the payment of the costs, including engineering, financial, and legal expenses, of the acquisition, construction, reconstruction, rehabilitation, development, or improvement of such facilities or the refunding of bonds outstanding, and proceeds from the issuance of other obligations of the district may additionally be used to pay the costs of repair, management, maintenance, or operation of port or airport facilities. The proceeds of bonds issued under the authority of this section shall be disbursed in such manner and under such restrictions as the board may provide in the authorizing resolution. Prior to the preparation or issuance of definitive bonds, the board may, under like restrictions, issue interim receipts or temporary notes or other forms or such temporary obligations with or without coupons, exchangeable for definitive bonds when such bonds have been executed and are available for delivery. The

board may also provide for the replacement of any bonds which have become mutilated, destroyed, or lost upon proper indemnification.

- (3) The board may provide that the bonds issued hereunder shall be payable from and secured by a pledge of any one or more of the following sources:
- (a) Revenues of any one or more port or airport facilities now owned or hereafter acquired or constructed by the authority;
- (b) Proceeds from the sale or lease of all or any part of any port or airport facilities now or hereafter owned by the authority, as such facilities may be extended, enlarged, or improved;
- (c) Any money received by the authority from the United States or any agency or instrumentality thereof or from any other person in connection with any port or airport facilities or in repayment of any advances made by the authority for all or any part of the cost of any port or airport facilities;
- (d) The full faith, credit, and taxing power of the authority, or limited ad valorem taxes levied by the authority, and such bonds may be additionally secured by a pledge of revenues, sale or lease proceeds, or money received by the authority from the United States or any agency or instrumentality thereof or other person as herein authorized. The board may provide that such bonds shall be payable as to principal and interest in the first instance from such revenues, sale or lease proceeds, or money received by the authority from the United States or any agency or instrumentality thereof or any other person;

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- (e) The proceeds of any sale or lease of port or airport facilities or property, after paying all costs in connection therewith; or
- (f) The proceeds of any non-ad valorem assessments levied pursuant to this act.

Section 13. Trust agreement or resolution .-- In the discretion of the board, any bonds issued under the provisions of this act may be secured by a trust agreement by and between the authority and a corporate trustee, which may be any trust company or bank having the powers of a trust company within or outside of the state. Such trust agreement or the resolution providing for the issuance of such bonds may contain such provisions for protecting and enforcing the rights and remedies of the bondholders as may be reasonable and proper and not in violation of law, including covenants setting forth the duties of the authority in relation to the acquisition of property and the acquisition, construction, reconstruction, improvement, maintenance, repair, lease, operation, and insurance of any port or airport facilities in connection with which such bonds shall have been authorized, the custody, safeguarding, or application of all moneys, and conditions or limitations with respect to the issuance of additional bonds. It shall be lawful for any bank or trust company incorporated under the laws of Florida which may act as depository of the proceeds of bonds or of revenue or other funds to furnish such indemnifying bonds or to pledge such securities as may be required by the board. Any such trust agreement or resolution may set forth the rights and remedies of the bondholders and of the trustee under any such trust agreement, and may restrict the individual right of action by bondholders. In addition to the foregoing, any such trust agreement or

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resolution may contain such other provisions as the board may deem reasonable and proper for the security of the bondholders. All expenses incurred in carrying out the provisions of such trust agreement or resolution shall be treated as part of the cost of the operation of the port or airport facilities.

Section 14. Bonds; additional provisions. -- All bonds, assessment bonds, or other obligations issued under the provisions of this act, shall be and constitute and shall have all the qualities and incidents of negotiable instruments under the laws of Florida, and shall not be invalid for any irregularity or defect in the proceedings for the issuance and sale thereof and shall be incontestable in the hands of bona fide purchasers for value. No proceedings in respect to the issuance of such bonds shall be necessary except as are required by this act. The provisions of this act shall constitute an irrevocable contract between the authority and the holders of such bonds or coupons thereof issued pursuant to the provisions hereof. Any holder of such bonds may either at law or in equity, by suit, action, or mandamus, force and compel the performance of the duties required by this act or of any of the officers or persons herein mentioned in relation to said bonds, or the levy, assessment, collection, and enforcement and application of the taxes, revenues, or non-ad valorem assessments pledged for the payment of principal and interest thereof.

Section 15. Procurement.--Insofar as the exercise of any power or authority granted by this act shall involve the purchase or procurement of commodities or services, the board shall exercise such power in accordance with the purchasing and procurement rules, regulations, ordinances, practices, and

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procedures of St. Lucie County as the same may exist from time to time. The authority shall requisition such commodities and services through such purchasing agents as the county may from time to time appoint, and such requisitions or contracts may be issued or entered into in the name of St. Lucie County. The costs of such purchases, procurements, and contracts of the authority shall be paid with funds of the authority.

Section 16. Projects declared to be for public purposes. -- The conservation, protection, management, construction, maintenance, and improvement of the Ft. Pierce Harbor and Inlet between Indian River and the Atlantic Ocean connected with the harbor, and the navigable waterways connected therewith, and the acquisition, construction, reconstruction, improvement, and maintenance of other port and airport facilities as authorized in this act are found and declared to be for public purposes; necessary for the use of shipping, air, and other transportation and for the extension of commerce of the state and of the authority; necessary for the maintenance of the inhabitants of the territory embraced by the authority; and for the convenience, comfort, and welfare of the authority and the inhabitants thereof and of the state. It is the legislative intent that in performing the duties and exercising the powers prescribed by this act, the authority shall act as a branch of the general administration of the policy of this state.

Section 17. Legislative intent; powers not limited by enumeration.—It is the legislative intent to reorganize, clarify, and modernize provisions of the authority's enabling act, and to clarify the status of the authority under existing law. However, the enumeration of powers in this act shall not be construed as a limitation on or in derogation of any power

conferred by any other law, either general, special, or local, but shall be regarded as supplemental and additional to such powers. This act, being necessary for the welfare of the inhabitants of the district and the state, shall be liberally construed to effect the purposes set forth herein. Section 18. Chapter 88-515, Laws of Florida, is hereby repealed. Section 19. Severability. -- Any clause or section of this act which for any reason may be declared invalid may be eliminated from this act, and the remaining portion of portions thereof shall be and remain valid as if such invalid clause or section had not been incorporated herein. Section 20. This act shall take effect upon becoming a law.