

**STORAGE NAME:** h0217s1a.er

**DATE:** February 23, 1998

**HOUSE OF REPRESENTATIVES  
COMMITTEE ON  
ELECTION REFORM  
BILL ANALYSIS & ECONOMIC IMPACT STATEMENT**

**BILL #:** CS/HB 217 (as passed by the 1997 House of Representatives)

**RELATING TO:** Elections

**SPONSOR(S):** The Committee on Election Reform and Representatives Putnam, Dockery, Burroughs, Byrd, Feeney, and others

**STATUTE(S) AFFECTED:** amending s. 106.17, F.S.

**COMPANION BILL(S):** SB 132 (s)

**ORIGINATING COMMITTEE(S)/COMMITTEE(S) OF REFERENCE:**

- (1) ELECTION REFORM (GRC) YEAS 8 NAYS 0
- (2)
- (3)
- (4)
- (5)

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**I. SUMMARY:**

This bill would prohibit any state agency from soliciting any pledge or authorizing or conducting any political poll, survey, index, or measurement of any kind for the purpose of evaluating or rating any candidate for public office. A state agency is defined as any official or officer in his or her official capacity, commission, authority, council, committee, department, division, bureau, board, section or other unit or entity of the executive branch of state government that receives the majority of its funding from the state. However, polls or surveys conducted by institutions of higher learning for research purposes are exempt from the provisions of this act.

This bill does not appear to have any fiscal impact on state or local governments.

II. SUBSTANTIVE ANALYSIS:

A. PRESENT SITUATION:

Section 106.17, F.S., currently provides that a candidate, political committee, or state or county executive committee of a political party may authorize or conduct a political poll, survey, index, or measurement of any kind relating to candidacy for public office so long as the candidate, political committee, or political party maintains complete jurisdiction over the poll in all its aspects.

Subsection (5) of s. 106.15, F.S., provides that a candidate shall not use the services of any officer or employee of the state during working hours in the furtherance of the candidate's candidacy.

B. EFFECT OF PROPOSED CHANGES:

The bill provides that a state agency may not solicit any pledge or authorize or conduct any political poll, survey, index, or measurement of any kind for the purpose of evaluating or rating any candidate for public office. The bill defines "state agency" for the purposes of this act as any official or officer in his or her official capacity, commission, authority, council, committee, department, division, bureau, board, section, or other unit or entity of the executive branch of state government that receives the majority of its funding from the state. However, polls or surveys conducted by institutions of higher learning for research purposes are exempt from the provisions of this act.

This act shall take effect on October 1, 1997.

C. APPLICATION OF PRINCIPLES:

1. Less Government:

a. Does the bill create, increase or reduce, either directly or indirectly:

(1) any authority to make rules or adjudicate disputes?

No.

(2) any new responsibilities, obligations or work for other governmental or private organizations or individuals?

No.

(3) any entitlement to a government service or benefit?

No.

b. If an agency or program is eliminated or reduced:

(1) what responsibilities, costs and powers are passed on to another program, agency, level of government, or private entity?

Not applicable.

(2) what is the cost of such responsibility at the new level/agency?

Not applicable.

(3) how is the new agency accountable to the people governed?

Not applicable.

2. Lower Taxes:

a. Does the bill increase anyone's taxes?

No.

b. Does the bill require or authorize an increase in any fees?

No.

c. Does the bill reduce total taxes, both rates and revenues?

No.

d. Does the bill reduce total fees, both rates and revenues?

No.

e. Does the bill authorize any fee or tax increase by any local government?

No.

3. Personal Responsibility:

a. Does the bill reduce or eliminate an entitlement to government services or subsidy?

No.

- b. Do the beneficiaries of the legislation directly pay any portion of the cost of implementation and operation?

Not applicable.

4. Individual Freedom:

- a. Does the bill increase the allowable options of individuals or private organizations/associations to conduct their own affairs?

No.

- b. Does the bill prohibit, or create new government interference with, any presently lawful activity?

No.

5. Family Empowerment:

- a. If the bill purports to provide services to families or children:

- (1) Who evaluates the family's needs?

Not applicable.

- (2) Who makes the decisions?

Not applicable.

- (3) Are private alternatives permitted?

Not applicable.

- (4) Are families required to participate in a program?

Not applicable.

- (5) Are families penalized for not participating in a program?

Not applicable.

- b. Does the bill directly affect the legal rights and obligations between family members?

No.

- c. If the bill creates or changes a program providing services to families or children, in which of the following does the bill vest control of the program, either through direct participation or appointment authority:

Not applicable.

- (1) parents and guardians?

Not applicable.

- (2) service providers?

Not applicable.

- (3) government employees/agencies?

Not applicable.

**D. SECTION-BY-SECTION ANALYSIS:**

This section need be completed only in the discretion of the Committee.

**III. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT:**

**A. FISCAL IMPACT ON STATE AGENCIES/STATE FUNDS:**

1. Non-recurring Effects:

None.

2. Recurring Effects:

None.

3. Long Run Effects Other Than Normal Growth:

None.

4. Total Revenues and Expenditures:

None.

**B. FISCAL IMPACT ON LOCAL GOVERNMENTS AS A WHOLE:**

1. Non-recurring Effects:

None.

2. Recurring Effects:

None.

3. Long Run Effects Other Than Normal Growth:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

1. Direct Private Sector Costs:

None.

2. Direct Private Sector Benefits:

None.

3. Effects on Competition, Private Enterprise and Employment Markets:

None.

D. FISCAL COMMENTS:

This provision imposes no additional costs to government at any level.

IV. CONSEQUENCES OF ARTICLE VII, SECTION 18 OF THE FLORIDA CONSTITUTION:

A. APPLICABILITY OF THE MANDATES PROVISION:

Not applicable.

B. REDUCTION OF REVENUE RAISING AUTHORITY:

Not applicable.

C. REDUCTION OF STATE TAX SHARED WITH COUNTIES AND MUNICIPALITIES:

Not applicable.

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V. COMMENTS:

VI. AMENDMENTS OR COMMITTEE SUBSTITUTE CHANGES:

The committee substitute makes three changes to HB 217:

The bill was amended to provide that officials and officers acting in other than their official capacities are allowed to engage in polling and surveying;

The bill was amended to remove the language "or adjunct or advisory thereto or any other unit of government." This change provides clarity and does not substantively effect the bill; and,

A provision was added to exempt polls or surveys conducted by institutions of higher learning for research purposes are exempt from the provisions of the bill.

VII. SIGNATURES:

COMMITTEE ON ELECTION REFORM:

Prepared by:

Legislative Research Director:

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Clay Roberts

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Clay Roberts