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A bill to be entitled An act relating to proceedings that involve juveniles; creating the "Child Protection Act"; amending s. 39.401, F.S.; specifying circumstances under which an agent of the Department of Children and Family Services or a law enforcement officer may take a child into protective custody without a court order; requiring that the court conduct an emergency hearing within a specified period after a child is taken into custody; providing notice requirements; providing that it is a first degree misdemeanor for an agent of the department to take a child into custody without a court order except under specified circumstances; providing for the department to petition the court by sworn affidavit for an emergency order for protective custody; providing that it is a third degree felony for an agent of the department to make a false statement in the affidavit; amending s. 39.402, F.S.; limiting the period during which a child may be held in a shelter without a court order; providing requirements for the emergency shelter hearing; requiring the appointment of an attorney to represent the child's parent or guardian at the emergency shelter hearing; revising the period during which a child may be held in a shelter following an emergency shelter hearing; amending s. 39.404, F.S.; revising the time within which a petition for

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dependency must be filed after a child is taken into custody; requiring that the child's parent or guardian receive a copy of the petition before the hearing; amending s. 39.408, F.S.; revising the time within which an arraignment hearing must be held; providing that clear and convincing evidence is required to establish a child's dependency; amending s. 39.409, F.S.; providing for the child's parent or guardian or the county to be awarded attorney's fees and costs upon dismissal of a case alleging dependency; amending s. 415.5017, F.S.; requiring that all interviews with a child who is the subject of a report alleging abuse be audiorecorded or videotaped; amending s. 415.504, F.S.; providing additional requirements for an anonymous report of child abuse or neglect; amending s. 415.505, F.S.; requiring that the department show cause prior to a court order authorizing the department to examine and interview a child; amending s. 415.51, F.S.; providing for the name of a person who reports child abuse or neglect and a copy of the department's file on the case to be released to certain alleged perpetrators upon order of the court; amending s. 415.513, F.S.; providing a civil cause of action for a person falsely named as a perpetrator against the person who made the false report; amending s. 933.18, F.S.; deleting a provision authorizing a law enforcement officer to remove a child

1 from a private dwelling; amending s. 985.211, 2 F.S., relating to the release of a child from 3 custody; conforming cross references to changes made by the act; amending s. 985.215, F.S.; 4 5 providing for the detention hearing for a child to be held by means of closed circuit 6 7 television; amending s. 39.415, F.S.; limiting 8 the compensation awarded to an attorney 9 appointed to represent a child's parent or 10 guardian at an emergency shelter hearing; 11 amending s. 57.111, F.S.; providing an award of 12 attorney's fees to a prevailing parent; 13 amending s. 61.16, F.S.; allowing an award of 14 attorney's fees for a successful motion to gain access to the department's file; providing an 15 16 effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 2. Section 39.401, Florida Statutes, as amended by section 2 of chapter 97-276, Laws of Florida, is amended to read:

39.401 Taking a child alleged to be dependent into custody.--

(1)(a) An agent of the department or law enforcement officer may take a child into protective custody without a court order if it is necessary for the protection of the child:

1. Due to a medical emergency;

- 2. If, in the judgment of the department's agent or law enforcement officer, the child is in imminent danger of illness or injury as a result of abuse, neglect, or abandonment; or
- 3. If, in the judgment of the department's agent or law enforcement officer, the child has no parent, legal guardian, or responsible adult relative immediately known and available to provide supervision and care.
- (b) In addition, a law enforcement officer may take a child into custody without a court order if the officer believes that the child is a runaway or is truant from school.
- (c) The court shall hold an emergency hearing within 24 hours after the child is taken into custody to determine whether protective custody should continue.
- (d) When the child is taken into protective custody, an agent of the department must give the child's parent or guardian actual notice of the date, time, and place of the emergency shelter hearing; a statement setting forth a summary of procedures involved in dependency cases; and notification of the right to obtain an attorney or have one appointed under this chapter. If the department's agent cannot give actual notice to the child's parent or guardian at the time the child is taken into protective custody, the agent of the department shall file an affidavit with the court stating what reasonable efforts were made to give actual notice to the child's parent or guardian of the emergency shelter hearing.
- (e) Except as provided in this subsection, an agent of the department who knowingly and willfully takes a child into custody without a valid court order is guilty of a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

- (2)(a) In the case of an emergency that does not meet a criterion set out in subsection (1), the department may petition the court for an emergency order to take the child into protective custody.
- (b) The petition must be accompanied by a sworn affidavit by the department agent having personal knowledge of the case which includes both an allegation that the child appears to have been abused, neglected, or abandoned and the basis for that allegation.
- (c) An agent of the department who knowingly makes a false statement in the sworn affidavit, or a person who knowingly provides false information that is used in making a false statement in the sworn affidavit, is guilty of a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084. Anyone who makes a false statement in an affidavit or provides false information that is used in making a false statement in the sworn affidavit and who is acting in good faith is immune from criminal liability under this subsection.
- (d) An order of the court under this subsection is effective immediately, but the court must hold an emergency shelter hearing within 24 hours after taking the child into protective custody to determine whether the protective custody should continue.
- (e) When the child is taken into protective custody, an agent of the department must give the child's parent or guardian actual notice of the date, time, and place of the emergency shelter hearing; a statement setting forth a summary of procedures involved in dependency cases; and notification of the right to obtain an attorney or have one appointed under this chapter. If the department's agent cannot give actual

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notice to the child's parent or guardian at the time the child
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    is taken into protective custody, the agent of the department
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    shall file an affidavit with the court stating what reasonable
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    efforts were made to give actual notice to the child's parent
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    or guardian of the emergency shelter hearing.
             If the court under this subsection determines that
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    emergency shelter placement is necessary until the emergency
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    shelter hearing, the court shall order the authorized agent of
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    the department to authorize placement of the child in a
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    shelter.
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                  A child may only be taken into custody:
           < S > (1)
                  Pursuant to an order of the circuit court
           <S>(a)
issued
   <S>pursuant to the provisions of this part, based upon sworn
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    <S>testimony, either before or after a petition is filed.
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           <S>(b) By a law enforcement officer, or an
authorized
   <S>agent of the department, if the officer or agent has
probable</s>
   <S>cause to support a finding of reasonable grounds for
17
removal
   <S>and that removal is necessary to protect the child.
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Reasonable
    <S>grounds for removal are as follows:
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           <S>1. That the child has been abused, neglected, or
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   <S>abandoned, or is suffering from or is in imminent danger
of∢
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    <S>illness or injury as a result of abuse, neglect, or
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    <S>abandonment;
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                 That the custodian of the child has materially
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   <S>violated a condition of placement imposed by the court;
or∢/S>
                 That the child has no parent, legal custodian,
26
           <S>3.
or
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   <S>responsible adult relative immediately known and available
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   <S>provide supervision and care.
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(3) < S > (2) < /S > If the person taking the child into custody

30	not	an	authorized	agent	of	the	department,	that	person	shall:
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CODING: Words <S>stricken are deletions; words underlined are additions.

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- Release the child to a parent, guardian, legal custodian, responsible adult approved by the court when limited to temporary emergency situations, responsible adult relative who shall be given priority consideration over a nonrelative placement, or responsible adult approved by the department; within 3 days following such release, the person taking the child into custody shall make a full written report to the department for cases involving allegations of abandonment, abuse, or neglect or other dependency cases; or
- Deliver the child to an authorized agent of the department, stating the facts by reason of which the child was taken into custody and sufficient information to establish probable cause that the child is abandoned, abused, or neglected, or otherwise dependent and make a full written report to the department within 24 hours <S>3 days.
- (4) < S > (3) < /S > Once < S > If < /S > the child is taken into custody by, or is delivered to, an authorized agent of the department, the authorized agent shall review the facts supporting the removal with department legal staff prior to the emergency shelter The purpose of this review shall be to determine whether probable cause exists for the filing of an emergency shelter petition pursuant to s. 39.402(2) < S > s. 39.402(1) < /S >. If
- facts are not sufficient to support the filing of a petition, the child shall immediately be returned to the custody of the parent or legal custodian. If the facts are sufficient to support the filing of the petition, and the child has not been returned to the custody of the parent or legal custodian, the department shall file the petition and schedule a hearing pursuant to s. 39.402(2) < S > s. 39.402(1) < / S >, such hearing to be held
- 30 within 24 hours after the removal of the child. While awaiting
- the emergency shelter hearing, the authorized agent of the

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department may place the child in licensed shelter care or may release the child to a parent, guardian, legal custodian, responsible adult relative who shall be given priority consideration over a nonrelative placement, or responsible adult approved by the department. In addition, the department may authorize placement of a housekeeper/homemaker in the home of a child alleged to be dependent until the parent or legal custodian assumes care of the child.

this section, the Department of Children and Family Services shall request that the child's parent or custodian disclose the names, relationships, and addresses of all parents and prospective parents and all next of kin of the child, so far as are known.

(5)<S>(4) When a child is taken into custody pursuant

Section 3. Section 39.402, Florida Statutes, as amended by section 3 of chapter 97-276, Laws of Florida, is amended to read:

39.402 Placement in a shelter.--

19 (1) Except as provided <S>Unless ordered by the court

under this chapter, a child taken into custody shall not be placed in a shelter prior to a court hearing.

(2)(a) A child may not be held in a shelter longer
than 24 hours unless an order so directing is entered by the
court after an emergency shelter hearing. <S>unless there are
<S>reasonable grounds for removal and removal is necessary
(S>

26 <S>protect the child. Reasonable grounds for removal are as
27 <S>follows:

30 <S>illness or injury as a result of abuse, neglect, or

31 <S>abandonment;

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The custodian of the child has materially
          \langle S \rangle (b)
vidlated
 2
    <S>a condition of placement imposed by the court; or
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          <S>(c) The child has no parent, legal custodian, or
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   <S>responsible adult relative immediately known and available
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    <S>provide supervision and care.
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          <S>(2) A child taken into custody may be placed or
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    <S>continued in a shelter only if one or more of the criteria
in
    <S>subsection (1) applies and the court has made a specific
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   <S>finding of fact regarding the necessity for removal of
the
    <S>child from the home and has made a determination that the
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   <S>provision of appropriate and available services will not
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    <S>eliminate the need for placement.
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          <S>(3)
                  Whenever a child is taken into custody, the
    <S>department shall immediately notify the parents or legal
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    <S>custodians, shall provide the parents or legal custodians
with
   <S>a statement setting forth a summary of procedures involved
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in∢/S>
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   <S>dependency cases, and shall notify them of their right to
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    <S>obtain their own attorney.
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          <S>(4) If the department determines that placement in
a</|S>
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    <S>shelter is necessary under subsections (1) and (2), the
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   <S>authorized agent of the department shall authorize
placement
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   <S>of the child in a shelter.
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                  The parents or legal custodians of the child
          <S>(a)
shall
   <S>be given actual notice of the date, time, and location of
the
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   <S>emergency shelter hearing. If the parents are outside
the
    <S>jurisdiction of the court, are not known, or cannot be
located</s>
   <S>or refuse or evade service, they shall be given such notice
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as

- 28 <S>best ensures their actual knowledge of the date, time, and $\,$
- 29 <S>location of the emergency shelter hearing. The person
- 30 <S>providing or attempting to provide notice to the parents or $\frac{1}{2}$

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<S>not present at the hearing, advise the court either in person <S>or by sworn affidavit, of the attempts made to provide notice <S>and the results of those attempts. 3 At the emergency shelter hearing, the <S>(b) department <S>must establish probable cause that reasonable grounds for 5 <S>removal exist and that the provision of appropriate and 6 <S>available services will not eliminate the need for cement. pla <S>(c) The parents or legal custodians shall be given /S> an< 9 <S>opportunity to be heard and to present evidence at the 10 <S>emergency shelter hearing. (b)<S>(5)(a) The circuit court, or the county court, 11 if previously designated by the chief judge of the circuit court 12 for such purpose, shall hold the emergency shelter hearing. 13 (c)<S>(b) The shelter petition filed with the court 14 must address each condition required to be determined by the court 15 in subsection(4)<S>(7)</S>. 16 17 (d) At the emergency shelter hearing, the department must establish probable cause that reasonable grounds for 18 19 protective custody exist and that the provision of appropriate 20 and available services will not eliminate the need for placement. 21 22 (e) The parents or legal guardians must be given an 23 opportunity to be heard and to present evidence at the emergency shelter hearing. The court shall appoint an attorney 24 25 to represent the child's parent or guardian at the emergency shelter hearing. 26 27 (f) At the emergency shelter hearing, the court shall 28 appoint a guardian ad litem to represent the child unless the

court finds that such representation is unnecessary.

- (g) If it is necessary for the protection of the child to avoid delay, the petition and order under this subsection may be oral, provided that:
- 1. The department subsequently files, prior to the emergency shelter hearing, the written petition and supporting affidavit required by this subsection, including a statement explaining the reason why the original request to the court could not be written;
- 2. The court subsequently reduces its order to writing prior to the emergency shelter hearing, including the information from the department upon which the issuance of an emergency order was based; and
- 3. Copies of any petition, affidavit, and order subsequently reduced to writing under this subsection are made available to the child's parent or guardian prior to the emergency shelter hearing.
- (3)<S>(6) A child may not be removed from the home or continued out of the home pending disposition if, with the provision of appropriate and available services, including services provided in the home, the child could safely remain at home. If the child's safety and well-being are in danger, the child shall be removed from danger and continue to be removed until the danger has passed. If the child has been removed from the home and the reasons for his removal have been remedied, the child may be returned to the home. If the court finds that the prevention or reunification efforts of the department will allow the child to remain safely at home, the court shall allow the child to remain in the home.
- $\langle S \rangle (7)(a)$ A child may not be held in a shelter longer $\langle S \rangle$
- 30 <S>than 24 hours unless an order so directing is entered by the

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<S>shelter hearing, the court shall appoint a guardian ad
litem
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    <S>to represent the child unless the court finds that such
    <S>representation is unnecessary. The parents or legal
custodians
   <S>of the child shall be given such notice as best ensures
their
   <S>actual knowledge of the time and place of the hearing and
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   <S>shall be given an opportunity to be heard and to present
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    <S>evidence at the emergency shelter hearing. The court
shall
   <S>require the parents or custodians present at the hearing
   <S>provide to the court on the record the names, addresses,
and 
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   <S>relationships of all parents, prospective parents, and next
of
    <S>kin of the child, so far as are known.
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         (4)<S>(b)</S> The order for placement of a child in
shelter
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   care must identify the parties present at the hearing and must
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   contain written findings:
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         (a) < S > 1. < / S > That placement in shelter care is necessary
   based on evidence that:
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          1. The child has been abused, neglected, or abandoned
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    or is suffering from or is in imminent danger of illness or
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    injury as a result of abuse, neglect, or abandonment;
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          2. The custodian of the child has materially violated
    a condition of placement imposed by the court; or
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           3. The child has no parent, legal custodian, or
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    responsible adult relative immediately known and available to
   provide supervision and care.cs>the criteria in subsections
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(1)
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    <S>and (2).
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          (b)<S>2. That placement in shelter care is in the
best
    interest of the child.
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(c)<S>3. That continuation of the child in the home

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is

- 29 contrary to the welfare of the child because the home
- 30 situation presents a substantial and immediate danger to the 31

child which cannot be mitigated by the provision of preventive 1 2 services.

(d)<S>4. That based upon the allegations of the petition 4

for placement in shelter care, there is probable cause to 5 believe that the child is dependent.

(e) <S>5. That the department has made reasonable efforts to prevent or eliminate the need for removal of the child from the home. A finding of reasonable effort by the department to prevent or eliminate the need for removal may be made and the department is deemed to have made reasonable efforts to prevent or eliminate the need for removal if:

1.<S>a. The first contact of the department with the family occurs during an emergency.

2.<S>b. The appraisal of the home situation by the department indicates that the home situation presents a substantial and immediate danger to the child which cannot be mitigated by the provision of preventive services.

3.<S>c. The child cannot safely remain at home, either

because there are no preventive services that can ensure the safety of the child or because, even with appropriate and available services being provided, the safety of the child cannot be ensured.

(5)<S>(c) The failure to provide notice to a party or participant does not invalidate an order placing a child in a shelter if the court finds that the petitioner has made a good faith effort to provide such notice.

(6)(a) If the court at the emergency shelter hearing determines that placement in a shelter is necessary under this chapter, the court shall order the authorized agent of the department to authorize placement of the child in a shelter.

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(b) The court shall require the parent or custodian present at the hearing to provide to the court on the record the names, addresses, and relationships of all parents, prospective parents, and next of kin of the child, so far as are known.

In the interval until the shelter hearing is held

<S>under paragraph (a), the decision to place the child in a <S>shelter or release the child from a shelter lies with the <S>protective investigator in accordance with subsection

(7) < S > (8) < /S > A child may not be held in a shelter under order so directing for more than 14 <S>21 days after the emergency shelter hearing unless an order of adjudication for the case has been entered by the court. The parent, guardian, or custodian of the child must be notified of any order directing placement of the child in an emergency shelter and, upon request, must be afforded a hearing within 48 hours, excluding Sundays and legal holidays, to review the necessity for continued placement in the shelter for any time periods as provided in this section. At any arraignment hearing or determination of emergency shelter care, the court shall determine visitation rights absent a clear and convincing showing that visitation is not in the best interest of the child, and the court shall make a written determination as to whether the department has made a reasonable effort to prevent or eliminate the need for removal or continued removal of the child from the home. If the department has not made such an effort, the court shall order the department to provide appropriate and available services to assure the protection of the child in the home when such services are necessary for the child's safety. Within 5 <S>7 days after the child is takeh into

31 custody, a petition alleging dependency must be filed and,

within 7 <S>14 days after the child is taken into custody, an 2 arraignment hearing must be held for the child's parent, 3 guardian, or custodian to admit, deny, or consent to the 4 findings of dependency alleged in the petition. (8)<S>(9) A child may not be held in a shelter for more 6 than 30 days after the entry of an order of adjudication 7 unless an order of disposition under s. 39.41 has been entered 8 by the court. (9)<S>(10) The time limitations in subsection(7)<S>(8)<S> do not include: 10 11 (a) Periods of delay resulting from a continuance 12 granted at the request or with the consent of the child's counsel or the child's guardian ad litem, if one has been 13 14 appointed by the court, or, if the child is of sufficient 15 capacity to express reasonable consent, at the request or with 16 the consent of the child's attorney or the child's guardian ad litem, if one has been appointed by the court, and the child. 17 (b) Periods of delay resulting from a continuance 18 19 granted at the request of the attorney for the department, if 20 the continuance is granted<S>: 21 <S>1. because of an unavailability of evidence material to the case when the attorney for the department has exercised 22 due diligence to obtain such evidence and there are 23 substantial grounds to believe that such evidence will be 24 25 available within 30 days. However, if the department is not 26 prepared to present its case within 30 days, the parent or

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guardian may move for issuance of an order to show cause or the court on its own motion may impose appropriate sanctions,

which may include dismissal of the petition.

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To allow the attorney for the department <S>2. additional

<S>time to prepare the case and additional time is justified <S>because of an exceptional circumstance.

- (c) Reasonable periods of delay necessary to accomplish notice of the hearing to the child's parents; however, the petitioner shall continue regular efforts to provide notice to the parents during such periods of delay.
- (d) Reasonable periods of delay resulting from a continuance granted at the request of the parent or legal custodian of a subject child.
- (10)<S>(11)<S> The court shall review the necessity for child's continued placement in a shelter in the same manner as the initial placement decision was made and shall make a determination regarding the continued placement:
- Within 24 hours after any violation of the time requirements for the filing of a petition or the holding of an arraignment hearing as prescribed in subsection(7)<S>(8); or
- Prior to the court's granting any delay as specified in subsection(9)<S>(10)</S>.
- (11)<S>(12) When any child is placed in a shelter under a court order following a shelter hearing, the court shall order the parents of the child, or the guardian of the child's estate, if possessed of assets which under law may be disbursed for the care, support, and maintenance of the child, to pay, to the department or institution having custody of the child, fees as established by the department. When the order affects the guardianship estate, a certified copy of the order shall be delivered to the judge having jurisdiction of the guardianship estate.
- 30 Section 4. Subsection (4) of section 39.404, Florida 31 Statutes, is amended to read:

1 39.404 Petition for dependency.--2 (4) When the child has been taken into custody, a 3 petition alleging dependency must be filed within 5 <S>7 day 4 after the date the child is taken into custody. In all other 5 cases, the petition must be filed within a reasonable time 6 after the date the child was referred to protective 7 investigation under s. 39.403. The child's parent, guardian, or custodian must be served with a copy of the petition at 9 least 48 hours before the arraignment hearing. 10 Section 5. Paragraph (a) of subsection (1) and paragraph (b) of subsection (2) of section 39.408, Florida 11 12 Statutes, are amended to read: 13 39.408 Hearings for dependency cases. --(1) ARRAIGNMENT HEARING.--14 15 When a child has been detained by order of the 16 court, an arraignment hearing must be held, within 7 <S>14 days 17 after <S>from the date the child is taken into custody, for the parent, guardian, or custodian to admit, deny, or consent to 18 19 findings of dependency alleged in the petition. If the parent, 20 guardian, or custodian admits or consents to the findings in 21 the petition, the court shall proceed as set forth in the 22 Florida Rules of Juvenile Procedure. However, if the parent, 23 guardian, or custodian denies any of the allegations of the 24 petition, the court shall hold an adjudicatory hearing within 25 7 days after <S>from the date of the arraignment hearing unless a continuance is granted under s. 39.402(9)<S>pursuant to s. 26 27 <S>39.402(11).

judge without a jury, applying the rules of evidence in use in

civil cases and adjourning the hearings from time to time as

Adjudicatory hearings shall be conducted by the

ADJUDICATORY HEARING. --

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necessary. In a hearing on a petition in which it is alleged 1 2 that the child is dependent, clear and convincing <S>a <S>preponderance of evidence will be required to establish the 4 state of dependency. Any evidence presented in the dependency 5 hearing which was obtained as the result of an anonymous call 6 must be independently corroborated. In no instance shall 7 allegations made in an anonymous report of abuse be sufficient to support an adjudication of dependency in the absence of 8 9 corroborating evidence. 10 Section 6. Subsection (1) of section 39.409, Florida 11 Statutes, is amended to read: 12 39.409 Orders of adjudication.--If the court finds that the child named in a 13 petition is not dependent, it shall enter an order so finding 14 15 and dismissing the case and awarding reasonable attorney's fees and costs to the parent or guardian of the child under s. 16 57.111 or to the county if the parent or guardian was 17 represented by court-appointed counsel. Attorney's fees and 18

Section 7. Subsection (2) of section 415.5017, Florida Statutes, is amended to read:

415.5017 Family services response system; procedures.--

costs shall be paid from the department's budget.

- (2) District staff, at a minimum, shall adhere to the following procedures when requesting family assistance:
 - (a) The purpose of the response shall be explained.
- (b) The name of the person responding and their office telephone number shall be provided to the caregiver.
- (c) The possible outcomes and services of the department's response shall be explained to the caregiver.

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- (d) The caregiver shall be involved to the fullest extent possible in determining the nature of the allegation and the nature of any identified problem.
- (e) An assessment of risk and the perceived needs of <S>for the child and family shall be conducted in a manner is sensitive to the social, economic, and cultural environment of the family.
- (f) Based on the information obtained from the caregiver, the risk assessment instrument must be completed within 48 hours and, if needed, a case plan developed within a maximum of 30 days.
- (g) The department shall document the outcome of its initial assessment of risk as follows:
- 1. Report closed. Services were not offered to the family.
- 2. Services were offered to and accepted by the family.
- 3. Services were offered to, but were rejected by, the family.
- 4. Either the risk to the child's safety and well-being cannot be reduced by the provision of services or the family rejected services, and a protective investigation under part IV is needed.
- (h) The district staff shall audiorecord or videotape all interviews with the child.
- (i) Any agency that interviews a child shall audiorecord or videotape the interview.
- Section 8. Paragraph (b) of subsection (4) of section 415.504, Florida Statutes, is amended to read:
- 30 415.504 Mandatory reports of child abuse or neglect;
 31 mandatory reports of death; central abuse hotline.--

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(b) Upon receiving an oral or written report of known or suspected child abuse or neglect, the central abuse hotline shall determine if the report requires an immediate onsite protective investigation. For reports requiring an immediate onsite protective investigation, the central abuse hotline shall immediately notify the department's designated children and families district staff responsible for protective investigations to ensure that an onsite investigation is promptly initiated. If an anonymous report requires an immediate protective investigation, the report shall be referred to the district for investigation within 24 hours. The investigation must be limited in scope to the original allegations reported. However, this section does not preclude the investigator from reporting additional evidence of other abuse observed while conducting the investigation. For reports not requiring an immediate onsite protective investigation, the central abuse hotline shall notify the department's designated children and families district staff responsible for protective investigations in sufficient time to allow for an investigation, or if the district determines appropriate, a family services response system approach to be commenced within 24 hours. When a district decides to respond to a report of child abuse or neglect with a family services response system approach, the provisions of part III apply. If, in the course of assessing risk and services or at any other appropriate time, responsible district staff determines that the risk to the child requires a child protective investigation, then the department shall suspend its family services response system activities and shall proceed with an investigation as delineated in this part. At the time of

notification of district staff with respect to the report, the central abuse hotline shall also provide information on any previous report concerning a subject of the present report or any pertinent information relative to the present report or any noted earlier reports.

Section 9. Paragraphs (c) and (d) of subsection (1) of section 415.505, Florida Statutes, are amended to read:

415.505 Child protective investigations; institutional child abuse or neglect investigations .--

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- If the department is denied reasonable access to a child by the parents or other persons responsible for the child's welfare and the department deems that the best interests of the child so require, it shall seek an appropriate court order or other legal authority prior to examining <S>examine and interviewing <S>interview the child. The
 - department must show cause to the court that it is necessary to examine and interview the child. If the department interviews a child, the interview must be audiorecorded or videotaped.
 - (d) If the department determines that a child requires immediate or long-term protection through:
 - 1. Medical or other health care;
 - Homemaker care, day care, protective supervision, or other services to stabilize the home environment, including intensive family preservation services through the Family Builders Program, the Intensive Crisis Counseling Program, or both; or
 - Foster care, shelter care, or other substitute care to remove the child from the parents' custody,

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such services shall first be offered for the voluntary acceptance of the parents or other person responsible for the child's welfare, who shall be informed of the right to refuse services as well as the responsibility of the department to protect the child regardless of the acceptance or refusal of services. If the services are refused or the department deems that the child's need for protection so requires, the department shall <S>take the child into protective custody S>

petition the court as provided in chapter 39.

Section 10. Subsection (4) of section 415.51, Florida Statutes, is amended to read:

415.51 Confidentiality of reports and records in cases of child abuse or neglect.--

The name of any person reporting child abuse, abandonment, or neglect may not be released to any person other than employees of the department responsible for child protective services or the central abuse hotline, the alleged perpetrator by court order under this subsection, or the appropriate state attorney or law enforcement agency, without the written consent of the person reporting. This does not prohibit the subpoenaing of a person reporting child abuse, abandonment, or neglect when deemed necessary by the court, the state attorney, or the department, provided the fact that such person made the report is not disclosed. Any person who is a party to an action involving a determination of custody or visitation of a child brought under chapter 61 or chapter 741 which is pending and who is named as an alleged perpetrator in a report under this section may move the court in such action to require the department to give the alleged perpetrator a copy of the department's file of information concerning the report. Upon receipt of the motion, the court

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shall timely conduct an in camera review of the department's file at issue and may, for good cause shown, order that a copy of the file and the name of the person who reported the child abuse or neglect be released to the alleged perpetrator if the court finds that doing so creates no danger either to the person who reported the child abuse or neglect or to the child. Any person who reports a case of child abuse or neglect may, at the time he or she makes the report, request that the department notify him or her that a child protective investigation occurred as a result of the report. The department shall mail such a notice to the reporter within 10 days after completing the child protective investigation.

amended to read:
415.513 Penalties relating to abuse reporting.--

Section 11. Section 415.513, Florida Statutes, is

(1) A person who is required by s. 415.504 to report known or suspected child abuse or neglect and who knowingly and willfully fails to do so, or who knowingly and willfully prevents another person from doing so, is guilty of a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083. In addition, a person who is named as a perpetrator in a false report under this subsection and who has gained access to the entire file under s. 415.51(4) has a cause of action against the person who made the false report, and against any person who advised another to make a false report, for threefold the actual damages sustained and is entitled to minimum damages in the amount of \$1,000 and reasonable fees and costs in the trial and appellate courts, if the plaintiff proves by the greater weight of the evidence that the report was false and that the plaintiff suffered damages as a result of the report.

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- (2) A person who knowingly and willfully makes public or discloses any confidential information contained in the central abuse registry and tracking system or in the records of any child abuse or neglect case, except as provided in ss. 415.502-415.514, is guilty of a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083.
- The department shall establish procedures for determining whether a false report of child abuse or neglect has been made and for submitting all identifying information relating to such a report to the appropriate law enforcement agency and the state attorney for prosecution.
- (4) A person who knowingly and willfully makes a false report of child abuse or neglect, or who advises another to make a false report, is guilty of a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083. Anyone making a report who is acting in good faith is immune from any liability under this subsection.
- Each state attorney shall establish procedures to facilitate the prosecution of persons under this section.

Section 12. Section 933.18, Florida Statutes, is amended to read:

- 933.18 When warrant may be issued for search of private dwelling. -- No search warrant shall issue under this chapter or under any other law of this state to search any private dwelling occupied as such unless:
- It is being used for the unlawful sale, possession, or manufacture of intoxicating liquor;
 - (2) Stolen or embezzled property is contained therein;
 - It is being used to carry on gambling; (3)
- It is being used to perpetrate frauds and (4)31 swindles;

- (5) The law relating to narcotics or drug abuse is being violated therein;
- (6) A weapon, instrumentality, or means by which a felony has been committed, or evidence relevant to proving said felony has been committed, is contained therein;
- (7) One or more of the following misdemeanor child abuse offenses is being committed there:
- (a) Interference with custody, in violation of s. 787.03; <S>.</S>
- (b) Commission of an unnatural and lascivious act with a child, in violation of s. 800.02; or<S>.
- (c) Exposure of sexual organs to a child, in violation of s. 800.03; <S>.
- (8) It is in part used for some business purpose such as a store, shop, saloon, restaurant, hotel, or boardinghouse, or lodginghouse;
- (9) It is being used for the unlawful sale, possession, or purchase of wildlife, saltwater products, or freshwater fish being unlawfully kept therein; or
- been or are being violated therein, except that no search pursuant to such a warrant shall be made in any private dwelling after sunset and before sunrise unless specially authorized by the judge issuing the warrant, upon a showing of probable cause. Property relating to the violation of such laws may be taken on a warrant so issued from any private dwelling in which it is concealed or from the possession of any person therein by whom it shall have been used in the commission of such offense or from any person therein in whose possession it may be.

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<S>If, during a search pursuant to a warrant issued under
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   <S>section, a child is discovered and appears to be in
imminent
   <S>danger, the law enforcement officer conducting such search
may
   <S>remove the child from the private dwelling and take the
child
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    <S>into protective custody pursuant to s. 415.506.
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    "private dwelling" shall be construed to include the room or
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   rooms used and occupied, not transiently but solely as a
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   residence, in an apartment house, hotel, boardinghouse, or
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    lodginghouse. No warrant shall be issued for the search of
   any private dwelling under any of the conditions hereinabove
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   mentioned except on sworn proof by affidavit of some
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    creditable witness that he or she has reason to believe that
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    one of said conditions exists, which affidavit shall set forth
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    the facts on which such reason for belief is based.
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          Section 13. Paragraph (b) of subsection (2) of section
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    985.211, Florida Statutes, is amended to read:
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           985.211 Release or delivery from custody.--
               Unless otherwise ordered by the court pursuant to
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    s. 985.215, and unless there is a need to hold the child, a
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   person taking a child into custody shall attempt to release
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    the child as follows:
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           (b) Contingent upon specific appropriation, to a
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   shelter approved by the department <S>or to an authorized
agent
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    <S>pursuant to s. 39.401(2)(b).
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          Section 14. Subsection (2) of section 985.215, Florida
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    Statutes, is amended to read:
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           985.215 Detention.--
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               Subject to the provisions of subsection (1), a
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    child taken into custody and placed into nonsecure or home
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detention care or detained in secure detention care prior to a

detention hearing may continue to be detained by the court if:

 ${\bf CODING:} {\tt Words} < {\tt S>stricken}$ are deletions; words $\underline{\tt underlined}$ are additions.

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- 1 The child is alleged to be an escapee or an 2 absconder from a commitment program, a community control 3 program, furlough, or aftercare supervision, or is alleged to 4 have escaped while being lawfully transported to or from such 5 program or supervision.
 - The child is wanted in another jurisdiction for an offense which, if committed by an adult, would be a felony.
 - The child is charged with a delinquent act or violation of law and requests in writing through legal counsel to be detained for protection from an imminent physical threat to his or her personal safety.
 - The child is charged with committing an offense of domestic violence as defined in s. 741.28(1) and is detained as provided in s. 985.213(2)(b)3.
 - The child is charged with a capital felony, a life (e) felony, a felony of the first degree, a felony of the second degree that does not involve a violation of chapter 893, or a felony of the third degree that is also a crime of violence, including any such offense involving the use or possession of a firearm.
 - The child is charged with any second degree or third degree felony involving a violation of chapter 893 or any third degree felony that is not also a crime of violence, and the child:
 - 1. Has a record of failure to appear at court hearings after being properly notified in accordance with the Rules of Juvenile Procedure;
 - 2. Has a record of law violations prior to court hearings;
- Has already been detained or has been released and 3. 31 is awaiting final disposition of the case;

- 4. Has a record of violent conduct resulting in physical injury to others; or
 - 5. Is found to have been in possession of a firearm.
- (g) The child is alleged to have violated the conditions of the child's community control or aftercare supervision. However, a child detained under this paragraph may be held only in a consequence unit as provided in s. 985.231(1)(a)1.c. If a consequence unit is not available, the child shall be placed on home detention with electronic monitoring.

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A child who meets any of these criteria and who is ordered to be detained pursuant to this subsection shall be given a hearing within 24 hours after being taken into custody. The hearing may be conducted by means of closed circuit television if the child has immediate access to his or her legal representative and is given the opportunity to confer privately with his or her legal representative. The purpose of the detention hearing is to determine the existence of probable cause that the child has committed the delinquent act or violation of law with which he or she is charged and the need for continued detention. Unless a child is detained under paragraph (d), the court shall utilize the results of the risk assessment performed by the intake counselor or case manager and, based on the criteria in this subsection, shall determine the need for continued detention. A child placed into secure, nonsecure, or home detention care may continue to be so detained by the court pursuant to this subsection. If the court orders a placement more restrictive than indicated by the results of the risk assessment instrument, the court shall 31 state, in writing, clear and convincing reasons for such

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placement. Except as provided in s. 790.22(8) or in subparagraph (10)(a)2., paragraph (10)(b), paragraph (10)(c), or paragraph (10)(d), when a child is placed into secure or nonsecure detention care, or into a respite home or other placement pursuant to a court order following a hearing, the court order must include specific instructions that direct the release of the child from such placement no later than 5 p.m. on the last day of the detention period specified in paragraph (5)(b) or paragraph (5)(c), or subparagraph (10)(a)1., whichever is applicable, unless the requirements of such applicable provision have been met or an order of continuance has been granted pursuant to paragraph (5)(d).

Section 15. Section 39.415, Florida Statutes, is amended to read:

39.415 Appointed counsel; compensation. -- If counsel is entitled to receive compensation for representation pursuant to court appointment in a dependency proceeding, such compensation shall not exceed\$500 at the emergency shelter hearing level, \$1,000 at the trial level, and \$2,500 at the appellate level.

Section 16. Section 57.111, Florida Statutes, is amended to read:

- 57.111 Civil actions and administrative proceedings initiated by state agencies; attorneys' fees and costs .--
- (1) This section may be cited as the "Florida Equal Access to Justice Act."
- The Legislature finds that certain persons may be deterred from seeking review of, or defending against, unreasonable governmental action because of the expense of civil actions and administrative proceedings. Because of the 31 greater resources of the state, the standard for an award of

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attorney's fees and costs against the state should be different from the standard for an award against a private litigant. The purpose of this section is to diminish the deterrent effect of seeking review of, or defending against, governmental action by providing in certain situations an award of attorney's fees and costs against the state.

- (3) As used in this section:
- The term "attorney's fees and costs" means the (a) reasonable and necessary attorney's fees and costs incurred for all preparations, motions, hearings, trials, and appeals in a proceeding.
- The term "initiated by a state agency" means that the state agency:
- 1. Filed the first pleading in any state or federal court in this state;
- 2. Filed a request for an administrative hearing pursuant to chapter 120; or
- 3. Was required by law or rule to advise a small business party of a clear point of entry after some recognizable event in the investigatory or other free-form proceeding of the agency.
- (c) A small business party is a "prevailing small business party" when:
- 1. A final judgment or order has been entered in favor of the small business party and such judgment or order has not been reversed on appeal or the time for seeking judicial review of the judgment or order has expired;
- 2. A settlement has been obtained by the small business party which is favorable to the small business party on the majority of issues which such party raised during the 31 | course of the proceeding; or

if

- 3. The state agency has sought a voluntary dismissal of its complaint.
 - (d) The term "small business party" means:
- 1.a. A sole proprietor of an unincorporated business, including a professional practice, whose principal office is in this state, who is domiciled in this state, and whose business or professional practice has, at the time the action is initiated by a state agency, not more than 25 full-time employees or a net worth of not more than \$2 million, including both personal and business investments; or
- b. A partnership or corporation, including a professional practice, which has its principal office in this state and has at the time the action is initiated by a state agency not more than 25 full-time employees or a net worth of not more than \$2 million; or
- 2. Either small business party as defined in subparagraph 1., without regard to the number of its employees or its net worth, in any action under s. 72.011 or in any administrative proceeding under that section to contest the legality of any assessment of tax imposed for the sale or use of services as provided in chapter 212, or interest thereon, or penalty therefor.
- (e) The term "prevailing parent" means the parent or legal guardian who was a party to a proceeding under chapter 39 which did not result in an adjudication of dependency under s. 39.409.
- $\frac{(f)}{(s)}$ (e)</s> A proceeding is "substantially justified" had a reasonable basis in law and fact at the time it was initiated by a state agency.
- (4)(a) Unless otherwise provided by law, an award of attorney's fees and costs shall be made to a prevailing small

 business party or a prevailing parent in any adjudicatory proceeding or administrative proceeding pursuant to chapter 120 initiated by a state agency, unless the actions of the agency were substantially justified or special circumstances exist which would make the award unjust.

- (b)1. To apply for an award under this section, the attorney for the prevailing small business party or the prevailing parent must submit an itemized affidavit to the court which first conducted the adversarial proceeding in the underlying action, or to the Division of Administrative Hearings which shall assign an administrative law judge, in the case of a proceeding pursuant to chapter 120, which affidavit shall reveal the nature and extent of the services rendered by the attorney as well as the costs incurred in preparations, motions, hearings, and appeals in the proceeding.
- 2. The application for an award of attorney's fees must be made within 60 days after the date that the small business party becomes a prevailing small business party or the parent or guardian becomes a prevailing parent.
- (c) The state agency may oppose the application for the award of attorney's fees and costs by affidavit.
- (d) The court, or the administrative law judge in the case of a proceeding under chapter 120, shall promptly conduct an evidentiary hearing on the application for an award of attorney's fees and shall issue a judgment, or a final order in the case of an administrative law judge. The final order of an administrative law judge is reviewable in accordance with the provisions of s. 120.68. If the court affirms the award of attorney's fees and costs in whole or in part, it

may, in its discretion, award additional attorney's fees and costs for the appeal.

- 1. No award of attorney's fees and costs shall be made in any case in which the state agency was a nominal party.
- 2. No award of attorney's fees and costs for an action initiated by a state agency shall exceed \$15,000.
- (5) If the state agency fails to tender payment of the award of attorney's fees and costs within 30 days after the date that the order or judgment becomes final, the prevailing small business party or prevailing parent may petition the circuit court where the subject matter of the underlying action arose for enforcement of the award by writ of mandamus, including additional attorney's fees and costs incurred for issuance of the writ.
- (6)(a) This section does not apply to any proceeding involving the establishment of a rate or rule or to any action sounding in tort.
- (b) This section only applies to actions initiated by state agencies after July 1, 1984.

Section 17. Section 61.16, Florida Statutes, is amended to read:

- 61.16 Attorney's fees, suit money, and costs.--
- (1) The court may from time to time, after considering the financial resources of both parties, order a party to pay a reasonable amount for attorney's fees, suit money, and the cost to the other party of maintaining or defending any proceeding under this chapter, including enforcement and modification proceedings and appeals. In those cases in which an action is brought for enforcement and the court finds that the noncompliant party is without justification in the refusal to follow a court order, the court may not award attorney's

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fees, suit money, and costs to the noncompliant party. An application for attorney's fees, suit money, or costs, whether temporary or otherwise, shall not require corroborating expert testimony in order to support an award under this chapter. The trial court shall have continuing jurisdiction to make temporary attorney's fees and costs awards reasonably necessary to prosecute or defend an appeal on the same basis and criteria as though the matter were pending before it at the trial level. In all cases, the court may order that the amount be paid directly to the attorney, who may enforce the order in that attorney's name. In determining whether to make attorney's fees and costs awards at the appellate level, the court shall primarily consider the relative financial resources of the parties, unless an appellate party's cause is deemed to be frivolous. In Title IV-D cases, attorney's fees, suit money, and costs, including filing fees, recording fees, mediation costs, service of process fees, and other expenses incurred by the clerk of the circuit court, shall be assessed only against the nonprevailing obligor after the court makes a determination of the nonprevailing obligor's ability to pay such costs and fees. The Department of Revenue shall not be considered a party for purposes of this section; however, fees may be assessed against the department pursuant to s. 57.105(1). In the case of a motion filed under s. 415.51(4), attorney's fees and costs shall be assessed against the person who made the allegations if that person is a party to an action under this chapter to which the movant is also a party and if the court finds that the allegation at issue was false. In an action brought pursuant to Rule 3.840, Florida Rules of Criminal Procedure, whether denominated

direct or indirect criminal contempt, the court shall have authority to:

- (a) Appoint an attorney to prosecute said contempt.
- (b) Assess attorney's fees and costs against the contemptor after the court makes a determination of the contemptor's ability to pay such costs and fees.
- (c) Order that the amount be paid directly to the attorney, who may enforce the order in his or her name.

Section 18. This act shall take effect October 1 of the year in which enacted.

LEGISLATIVE SUMMARY

Creates the Child Protection Act. Provides that a protective investigator of the Department of Children and Family Services may not take a child into custody without a court order unless the child is in imminent danger, has no parent or guardian to provide care, has run away from home, or is truant from school. Provides that it is a third degree felony for an agent of the department to make a false statement in a sworn affidavit alleging imminent danger to a child. Requires that the court hold an emergency shelter hearing within 24 hours after a child is taken into custody. Revises the time period within which an arraignment hearing and adjudicatory hearing must be held following the filling of a petition alleging that a child is dependent. Requires that a child's dependency be established by clear and convincing evidence rather than by a preponderance of evidence. Requires that an interview with a child alleged to be dependent be audiorecorded or videotaped. Provides for attorney's fees and costs to be awarded to the parent or guardian of a child alleged to be dependent if the case is dismissed. Revises requirements for the department in investigating an anonymous report of child abuse or neglect. Provides that an alleged perpetrator in a false report of child abuse or neglect may be informed of the name of the person who reported the abuse or neglect and given a copy of the department's file on the report if the court determines there is no danger to the person who made the report or to the child. Provides a civil cause of action for a person falsely named as a perpetrator of child abuse or neglect. Provides that the amount of compensation that may be awarded to an attorney appointed to represent a parent or guardian in a dependency proceeding is limited to \$500. Provides for attorney's fees and costs to be awarded to a parent or guardian who prevails against the department in a case alleging a child's dependency or following a false allegation of child abuse or neglect. (See bill for details.)