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By the Committee on Children & Family Empowerment and Representatives Turnbull, Merchant, Boyd, Tamargo, Bullard, Brennan, Dawson-White, Dennis, Chestnut, Heyman, Bloom, Frankel, Greene, Crow, Fasano, Murman, Wiles, Hill and Cosgrove

A bill to be entitled An act relating to protection of victims who apply for or receive public assistance; amending s. 414.0252, F.S.; defining "domestic violence" with respect to specified provisions relating to temporary family assistance; amending s. 414.028, F.S., relating to local WAGES coalitions; prescribing responsibilities of a local WAGES coalition and the WAGES Program State Board of Directors with respect to development of a plan for victims of domestic violence; providing requirements and quidelines for the local WAGES coalition plan; amending s. 414.065, F.S., relating to work requirements; providing exceptions from the work requirements for certain individuals at risk of domestic violence; providing exceptions for a specified period for certain individuals impaired by past incidents of domestic violence, under certain circumstances; reenacting s. 414.20, F.S., relating to support services, to incorporate said amendment in a reference; amending s. 414.095, F.S., relating to determination of eligibility for the WAGES program; providing that a person who has been battered or subject to extreme cruelty in the United States by a spouse or parent is a "qualified noncitizen" under specified circumstances; providing for program applicants or participants to receive certain information regarding services available from domestic

violence centers or organizations and to request referrals thereto; amending s. 414.105, F.S., relating to time limitations on temporary cash assistance; permitting domestic violence victims to be granted hardship exemptions to allow 3 continuous years of benefits, not subject to certain percentage limitations, under specified circumstances; amending s. 414.115, F.S., relating to limited temporary cash assistance for children born to families receiving temporary cash assistance; providing for nonapplicability to certain victims of specified provisions limiting such assistance under certain circumstances; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Present subsections (3) through (10) of section 414.0252, Florida Statutes, are renumbered as subsections (4) through (11) of said section, respectively, and new subsection (3) is added to said section, to read:

23 414.0252 Definitions.--As used in ss. 414.015-414.45, 24 the term:

(3) "Domestic violence" means acts as defined in s.
741.28(1) by one "family or household member" as defined in s.
741.28(2), upon another.

Section 2. Paragraph (g) is added to subsection (4) of section 414.028, Florida Statutes, to read:

414.028 Local WAGES coalitions.--The WAGES Program
State Board of Directors shall create and charter local WAGES

 coalitions to plan and coordinate the delivery of services under the WAGES Program at the local level. The boundaries of the service area for a local WAGES coalition shall conform to the boundaries of the service area for the regional workforce development board established under the Enterprise Florida workforce development board. The local delivery of services under the WAGES Program shall be coordinated, to the maximum extent possible, with the local services and activities of the local service providers designated by the regional workforce development boards.

- (4) Each local WAGES coalition shall perform the planning, coordination, and oversight functions specified in the statewide implementation plan, including, but not limited to:
- (g) Developing a plan for services for victims of domestic violence.
- 1. The WAGES Program State Board of Directors shall specify requirements for the local plan, including:
- a. The criteria for determining eligibility for exceptions to state work requirements;
- b. The programs and services to be offered to victims of domestic violence;
- c. The time limits of exceptions, which shall in no case result in an adult exceeding the federal time limit for exceptions or the state lifetime benefit limit that the adult would otherwise be entitled to receive; and
- d. Annual reports on domestic violence, including progress in reducing domestic violence as a barrier to self-sufficiency among WAGES recipients, local policies and procedures for granting exceptions and exemptions due to

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domestic violence, and the number and percentage of cases in which exceptions and exemptions are granted.

- 2. The local WAGES coalition plan shall specify provisions for coordination and, where appropriate, delivery of services, including:
- a. Provisions for coordination with criminal justice and social services agencies and organizations that provide services and protection to victims of domestic violence;
- b. Provisions for access to domestic violence support services, including provisions ensuring that WAGES participants are aware of domestic violence shelters, hotlines, and other domestic violence services and policies;
- <u>c.</u> Designation of the agency responsible for <u>determining eligibility for exceptions due to domestic</u> violence;
- d. Provisions requiring that each individual who receives an exception for domestic violence participates in a program which prepares for self-sufficiency, while requiring the victim and dependents to remove themselves from cohabitation with an abuser within a period not to exceed 120 days from the first receipt of benefits after the passage of this act; and
- e. Where possible and necessary, job assignments and transportation arrangements which take maximum advantage of opportunities to preserve the safety of a victim of domestic violence and dependents.
- Section 3. Subsection (7) of section 414.065, Florida Statutes, is amended to read:
 - 414.065 Work requirements.--
- 30 (7) EXCEPTIONS TO NONCOMPLIANCE PENALTIES.--The 31 situations listed in this subsection shall constitute

exceptions to the penalties for noncompliance with participation requirements, except that these situations do not constitute exceptions to the applicable time limit for receipt of temporary cash assistance:

- (a) Noncompliance related to child care.--Temporary cash assistance may not be terminated for refusal to participate in work activities if the individual is a single custodial parent caring for a child who has not attained 6 years of age, and the adult proves to the department or to the Department of Labor and Employment Security an inability to obtain needed child care for one or more of the following reasons:
- 1. Unavailability of appropriate child care within a reasonable distance from the individual's home or worksite.
- 2. Unavailability or unsuitability of informal child care by a relative or under other arrangements.
- 3. Unavailability of appropriate and affordable formal child care arrangements.
- (b) Noncompliance related to domestic violence.--An individual who is determined to be unable to comply with work requirements because such compliance would make it probable that the individual would be unable to escape domestic violence shall be excepted from such requirements pursuant to s. 414.028(4)(g). However, the individual shall comply with a plan that specifies alternative requirements that prepare the victim for self-sufficiency while providing for the safety of the victim and dependents. Exceptions granted under this paragraph do not constitute exceptions to the time limitations on benefits under s. 414.105.
- (c) Noncompliance related to treatment or remediation of past effects of domestic violence. -- An individual who is

determined to be unable to comply with work requirements 1 2 pursuant to this section due to mental or physical impairment 3 related to past incidents of domestic violence may be excepted from work activities for a specific period pursuant to s. 4 5 414.028(4)(g), except that such individual shall comply with a plan that specifies alternative requirements that prepare the 6 7 victim for self-sufficiency while providing for the safety of 8 the victim and dependents. The plan shall include the 9 counseling or course of treatment necessary for the individual to resume participation. The need for treatment and the 10 11 expected duration of such treatment shall be verified by a 12 physician licensed pursuant to chapter 458 or chapter 459, a 13 psychologist licensed pursuant to s. 490.005(1), s. 490.006, or the provision identified as s. 490.013(2) in s. 1, chapter 14 81-235, Laws of Florida, a therapist licensed pursuant to s. 15 16 491.003(2) or (6), or a treatment professional who is 17 registered under s. 415.605(1)(g) and authorized to maintain confidentiality pursuant to s. 90.5036(1)(d), and who has a 18 minimum of 2 years' experience at a certified domestic 19 20 violence center. Exceptions granted under this paragraph do not constitute exceptions to the time limitations on benefits 21 22 under s. 414.105. (d) (b) Noncompliance related to medical 23 24 incapacity .-- If an individual cannot participate in assigned 25 work activities due to a medical incapacity, the individual may be excepted from the activity for a specific period, 26 27 except that the individual shall be required to comply with 28 the course of treatment necessary for the individual to resume 29 participation. A participant may not be excused from work activity requirements unless the participant's medical 30 31 incapacity is verified by a physician licensed under chapter

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458 or chapter 459, in accordance with procedures established by rule of the Department of Labor and Employment Security.

(e) (c) Other good cause exceptions for noncompliance. -- Individuals who are temporarily unable to participate due to circumstances beyond their control may be excepted from the noncompliance penalties. The Department of Labor and Employment Security may define by rule situations that would constitute good cause. These situations must include caring for a disabled family member when the need for the care has been verified and alternate care is not available.

Section 4. For the purpose of incorporating the amendment to s. 414.065, Florida Statutes, in a reference thereto, section 414.20, Florida Statutes, is reenacted to read:

414.20 Other support services.--Support services shall be provided, if resources permit, to assist participants in complying with work activity requirements outlined in s. 414.065. If resources do not permit the provision of needed support services, the department and the Department of Labor and Employment Security may prioritize or otherwise limit provision of support services. This section does not constitute an entitlement to support services. Lack of provision of support services may be considered as a factor in determining whether good cause exists for failing to comply with work activity requirements but does not automatically constitute good cause for failing to comply with work activity requirements, and does not affect any applicable time limit on the receipt of temporary cash assistance or the provision of services under this chapter. Support services shall include, 31 but need not be limited to:

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- (1) TRANSPORTATION. -- Transportation expenses may be provided to any participant when the assistance is needed to comply with work activity requirements or employment requirements, including transportation to and from a child care provider. Payment may be made in cash or tokens in advance or through reimbursement paid against receipts or invoices. Support services funds may also be used to develop transportation resources to expand transportation options available to participants. These services may include cooperative arrangements with local transit authorities or school districts and small enterprise development.
- (2) ANCILLARY EXPENSES. -- Ancillary expenses such as books, tools, clothing, fees, and costs necessary to comply with work activity requirements or employment requirements may be provided.
- (3) MEDICAL SERVICES. -- A family that meets the eliqibility requirements for Medicaid shall receive medical services under the Medicaid program.
- (4) PERSONAL AND FAMILY COUNSELING AND THERAPY .-- Counseling may be provided to participants who have a personal or family problem or problems caused by substance abuse that is a barrier to compliance with work activity requirements or employment requirements. In providing these services, the department and the Department of Labor and Employment Security shall use services that are available in the community at no additional cost. If these services are not available, the department and the Department of Labor and Employment Security may use support services funds. Personal or family counseling not available through Medicaid may not be considered a medical service for purposes of the required 31 statewide implementation plan or use of federal funds.

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Section 5. Paragraph (g) is added to subsection (10) of section 414.095, Florida Statutes, and subsection (3) of said section is amended to read:

414.095 Determining eligibility for the WAGES Program. --

- (3) ELIGIBILITY FOR NONCITIZENS.--A"qualified noncitizen"is an individual who is lawfully present in the United States as a refugee or who is granted asylum under ss. 207 and 208 of the Immigration and Nationality Act, an alien whose deportation is withheld under s. 243(h) of the Immigration and Nationality Act, or an alien who has been admitted as a permanent resident and meets specific criteria under federal law. In addition, a "qualified noncitizen" includes an individual who has been battered or subject to extreme cruelty in the United States by a spouse or a parent, and has applied for or received protection under the federal Violence Against Women Act of 1994, Pub. L. No. 103-322, if the need for benefits is related to the abuse. A "nonqualified noncitizen"is a nonimmigrant alien, including a tourist, business visitor, foreign student, exchange visitor, temporary worker, or diplomat. In addition, a"nonqualified noncitizen" includes an individual paroled into the United States for less than 1 year. A qualified noncitizen who is otherwise eligible may receive temporary cash assistance to the extent permitted by federal law. The income or resources of a sponsor and the sponsor's spouse shall be included in determining eligibility to the maximum extent permitted by federal law.
- (a) A child born in the United States to an illegal or ineligible alien is eligible for temporary cash assistance under this chapter if the family meets all eligibility 31 requirements.

- (b) If the parent may legally work in this country, the parent must participate in the work activity requirements provided in s. 414.065, to the extent permitted under federal law.
- (c) The department shall participate in the Systematic Alien Verification for Entitlements Program (SAVE) established by the United States Immigration and Naturalization Service in order to verify the validity of documents provided by aliens and to verify an alien's eligibility.
- (d) The income of an illegal alien or ineligible alien, less a pro rata share for the illegal alien or ineligible alien, counts in determining a family's eligibility to participate in the program.
- (e) The entire assets of an ineligible alien or a disqualified individual who is a mandatory member of a family shall be included in determining the family's eligibility.
- (10) PARTICIPANT OPPORTUNITIES AND OBLIGATIONS.--An applicant or participant in the WAGES Program has the following opportunities and obligations:
- available from certified domestic violence centers or organizations that provide counseling and supportive services to individuals who are past or present victims of domestic violence or who are at risk of domestic violence and, upon request, to be referred to such organizations in a manner which protects the individual's confidentiality.

Section 6. Subsections (3) through (10) of section 414.105, Florida Statutes, are renumbered as subsections (4) through (11), respectively, and a new subsection (3) is added to said section, to read:

414.105 Time limitations of temporary cash assistance.—Unless otherwise expressly provided in this chapter, an applicant or current participant shall receive temporary cash assistance for episodes of not more than 24 cumulative months in any consecutive 60-month period that begins with the first month of participation and for not more than a lifetime cumulative total of 48 months as an adult.

(3) In addition to the exemptions listed in subsection (2), a victim of domestic violence may be granted a hardship exemption if the effects of such domestic violence delay or otherwise interrupt or adversely affect the individual's participation in the program. Hardship exemptions granted under this subsection shall not be subject to the percentage limitations in subsection (2).

Section 7. Subsection (2) of section 414.115, Florida Statutes, is amended to read:

414.115 Limited temporary cash assistance for children born to families receiving temporary cash assistance.--

- (2) Subsection (1) does not apply:
- (a) To a program participant who is a victim of rape or incest if the victim files a police report on the rape or incest within 30 days after the incident;
- (b) To a program participant who is confirmed by the Title IV-D agency as having been granted an exemption to child support enforcement participation for circumstances consistent with the conception of the child as a result of rape, incest, or sexual exploitation. A child for whom an exemption is claimed under this provision and for whom an application for a good cause exemption from s. 414.095 has been made shall receive temporary benefits until a determination is reached on the application for a good cause exemption from s. 414.095.

 $\underline{\text{(c)}}$ (b) To children who are the firstborn, including all children in the case of multiple birth, of minors included in a temporary cash assistance group who as minors become first-time parents;

 $\underline{(d)(c)}$ To a child when parental custody has been legally transferred; or

 $\underline{\text{(e)}}$ To a child who is no longer able to live with his or her parents as a result of:

- 1. The death of the child's parent or parents;
- 2. The incapacity of the child's parent or parents as documented by a physician, such that the parent or parents are unable to care for the child;
- 3. Legal transfer of the custody of the child to another individual;
- 4. Incarceration of the child's parent or parents, except that the child shall not receive temporary cash assistance if a parent is subsequently released and reunited with the child; or
- 5. A situation in which the child's parent's or parents' institutionalization is expected to be for an extended period, as defined by the department.

Section 8. This act shall take effect October 1 of the year in which enacted.