

By the Committee on Health Care

317-1224-98

1                                   A bill to be entitled  
 2           An act relating to public records; amending s.  
 3           119.07, F.S., relating to inspection,  
 4           examination, and duplication of records;  
 5           exempting information pertaining to natural  
 6           persons in health, medical, patient, or health  
 7           insurance records from the public records law;  
 8           providing exceptions; amending s. 286.011,  
 9           F.S., relating to public meetings; exempting  
 10          from public discussion portions of public  
 11          meetings during which the contents of health,  
 12          medical, patient, or health insurance  
 13          information pertaining to a natural person are  
 14          considered; providing exceptions; providing  
 15          justification for exemptions; providing an  
 16          effective date.

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 18 Be It Enacted by the Legislature of the State of Florida:

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 20           Section 1. Present paragraphs (w), (x), (y), (z),  
 21           (aa), and (bb) of subsection (3) of section 119.07, Florida  
 22           Statutes, are redesignated as paragraphs (x), (y), (z), (aa),  
 23           (bb), and (cc), respectively, and a new paragraph (w) is added  
 24           to that subsection to read:

25           119.07 Inspection, examination, and duplication of  
 26           records; exemptions.--

27           (3)

28           (w) Except as otherwise provided by law, any  
 29           information pertaining to a natural person which is contained  
 30           in a health, medical, patient, or health insurance record is  
 31           exempt from subsection (1) and s. 24(a), Art. I of the State

1 Constitution. However, such information may be disclosed if  
2 the person to whom the information pertains or the person's  
3 legal representative provides written permission or if a court  
4 of competent jurisdiction orders disclosure.

5 Section 2. Subsection (1) of section 286.011, Florida  
6 Statutes, is amended and subsection (9) is added to that  
7 section to read:

8 286.011 Public meetings and records; public  
9 inspection; criminal and civil penalties.--

10 (1) All meetings of any board or commission of any  
11 state agency or authority or of any agency or authority of any  
12 county, municipal corporation, or political subdivision,  
13 except as otherwise provided in the Constitution and  
14 subsection (9), at which official acts are to be taken are  
15 declared to be public meetings open to the public at all  
16 times, and no resolution, rule, or formal action shall be  
17 considered binding except as taken or made at such meeting.  
18 The board or commission must provide reasonable notice of all  
19 such meetings.

20 (9) A portion of a meeting that is declared a public  
21 meeting open to the public under subsection (1) during which  
22 the contents of a health, medical, patient, or health  
23 insurance record pertaining to a natural person or containing  
24 information provided by a natural person about the person who  
25 is the subject of the record is discussed shall be closed to  
26 the public unless such persons or their legal representatives  
27 have given their written consent for public discussion or a  
28 court of competent jurisdiction orders public discussion. This  
29 subsection does not apply to disciplinary proceedings of  
30 licensed health care personnel.

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1           Section 3. The Legislature finds that it is a public  
2 necessity that information concerning a natural person  
3 included in health, medical, patient, and health insurance  
4 records which are held by a governmental agency be exempt from  
5 the public records law, as provided in subsection 24(a) of  
6 Article I of the State Constitution and section 119.07,  
7 Florida Statutes, and the public meetings law, as provided in  
8 subsection 24(b) of Article I of the State Constitution and  
9 section 286.011, Florida Statutes. The Legislature finds that  
10 the right to privacy as guaranteed under Article I, Section 23  
11 of the State Constitution protects every natural person from  
12 government intrusion into his or her private life. Government  
13 disclosure of a health, medical, patient, and health insurance  
14 record that otherwise may not be released to the public  
15 without the consent of the person to which it pertains or in  
16 response to a court order is deemed to be governmental  
17 intrusion. A person who has sought and obtained health or  
18 medical care should be protected from aimless, casual, or  
19 sensationalized public scrutiny of personal, sensitive  
20 information about his or her physical or mental status, except  
21 for the most compelling of public policy reasons, such as  
22 alerting the public to a person who has been determined to  
23 pose a health danger and minimizing the spread of such a  
24 danger. Additionally, as provided in section 119.15(4)(b)1.,  
25 Florida Statutes, a requirement that health, medical, patient,  
26 or health insurance records be disclosed to the public may  
27 reasonably be anticipated to impair the state or its political  
28 subdivisions in the effective and efficient administration of  
29 governmental programs. Such programs include regulatory  
30 investigations conducted by the Department of Health, county  
31 health departments, the Department of Insurance, and the

1 Agency for Health Care Administration; medical treatments  
2 provided by county health departments, teaching hospitals, and  
3 public hospitals; and payment for health and medical services  
4 with public funds such as through the Medicaid Program,  
5 county-reimbursed funding, or special hospital districts.  
6 Furthermore, health, medical, patient, and health insurance  
7 records generated by public health care facilities, such as  
8 public hospitals, would be subject to disclosure while such  
9 records that are generated by private hospitals and other  
10 private health care entities would not be automatically  
11 subject to public disclosure. Disparate treatment of health,  
12 medical, patient, and health insurance records by public and  
13 private health care providers will undermine the integrity and  
14 the availability of the public health services and public  
15 health facilities, which may result in loss of public  
16 confidence in the state's public health system. Therefore, the  
17 Legislature finds that the harm of disclosure of the identity  
18 of a natural person who is the subject of a health, medical,  
19 patient, or health insurance record, of health care  
20 professionals, and of individuals who are not health care  
21 professionals substantially outweighs the public benefit in  
22 allowing such disclosure.

23           Section 4. This act shall take effect upon becoming a  
24 law.

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STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN  
COMMITTEE SUBSTITUTE FOR  
Senate Bill 364

The committee substitute modifies the Public Records Law exemption created in the bill by limiting it to circumstances that otherwise have not been provided for in law and to narrow the scope of affected insurance records to health insurance records. Additionally, the exemption has been broadened to apply to all information in a health, medical, patient, or health insurance record instead of only identifying information. The Public Meetings Law exemption created in the bill is made inapplicable to disciplinary proceedings of licensed health care personnel. The statement of public necessity has been modified to emphasize the privacy interests of persons using public health facilities or who receive publicly-funded services and to point out the potential for loss of public confidence in the public health system if information obtained by public entities is treated differently from the same information obtained by private-sector entities. Sections of the bill that provide for the repeal of certain Public Records Law exemptions relating to specific situations have been deleted from the bill.